

reasons, repeal of the notice and consent requirements for loan participations do not adversely affect cooperative principles and local control of System institutions.

Similarly, the final rule does not threaten the financial interdependence of System institutions. The final rule does not change the Farm Credit banks' statutory joint and several liability, or their lending relationships with their affiliated associations. In addition, the final rule does not bring FCS institutions into competition with each other for direct loans because it applies only to participations in loans that non-System lenders originate. Furthermore, System lenders participated in loans with non-System lenders long before the FCA repealed regulatory notice and consent requirements for out-of-territory participations. Loan participations with non-System lenders have never undermined the System's financial interdependence.

## 2. Service to Small Farmers

The plaintiffs claimed that removal of restrictions on out-of-territory activities would be detrimental to the "very people the System is designed to serve," especially small farmers and ranchers. More specifically, the plaintiffs alleged that the FCA's proposal would enable the bigger FCS associations to "cherry pick" loans to large and profitable farm operations outside their chartered territory, leaving loans to small and struggling farmers to the local association.

First of all, the final rule addresses participations, not direct loans. More importantly, the final rule is not detrimental to small farmers. Nothing in the final rule weakens the System's statutory authority and commitment to serve small farmers. The Act expressly authorizes FCS banks and associations to participate in loans with each other and non-System lenders. Although lenders participate in credits to larger borrowers, loan participations for larger borrowers generate income and portfolio diversification which, in turn, facilitate System lending to small farmers.

## 3. Benefiting Agriculture

Finally, the plaintiffs' comment letter claimed that rescinding restrictions on out-of-territory activities does not advance any congressionally mandated purpose. The FCA replies that loan participations achieve a congressionally mandated purpose because several provisions of the Act expressly authorize them. Buying out-of-territory loan participations from non-System lenders improves "the income and well-being of American farmers and ranchers

by furnishing sound, adequate, and constructive credit \* \* \* to them," which is an objective that Congress established for the System in section 1.1(a) of the Act.

Eliminating territorial restrictions on loan participations promotes cooperation between System and non-System lenders, which ultimately benefits farmers and ranchers. Sound loan participation programs can increase the availability of agricultural credit for farmers and ranchers. System banks and associations can improve the liquidity of non-System lenders by purchasing participations in loans to farmers and ranchers which, in turn, enable non-System lenders to make more agricultural loans. The final rule also enables System lenders to diversify geographic and industry concentrations in loan portfolios by purchasing participations in sound loans made anywhere in the United States. Cooperation between System and non-System lenders benefits America's farmers, ranchers, and rural communities by ensuring a steady flow of agricultural credit in both good and bad economic times. For these reasons, the final rule furthers the goals that Congress set forth in the Act because it advances the System's mission of financing agriculture and rural America.

Dated: July 13, 2004.

**Jeanette C. Brinkley,**  
Secretary, Farm Credit Administration Board.  
[FR Doc. 04-16318 Filed 7-16-04; 8:45 am]  
**BILLING CODE 6705-01-P**

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## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### 14 CFR Part 39

[Docket No. FAA-2004-18585; Directorate Identifier 2004-NE-28-AD; Amendment 39-13731; AD 2004-14-22]

RIN 2120-AA64

#### **Airworthiness Directives; Pratt & Whitney Canada PW206B, PW206C, PW206E, PW207D, and PW207E Turboshaft Engines**

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Final rule; request for comments.

**SUMMARY:** The FAA is adopting a new airworthiness directive (AD) for Pratt & Whitney Canada (PWC) PW206B engines that have incorporated PWC Service Bulletin (SB) No. 28119, and PW206C, PW206E, PW207D, and PW207E turboshaft engines. This AD

requires checking the automatic low-cycle-fatigue (LCF) counting data made by the engine Data Collection Unit (DCU) on installed engines, and validating proper DCU automatic LCF counting before an engine is installed. This AD results from two reports of irregular LCF counting, observed between engines on the same helicopter, during weekly recording of LCF data in the engine log books. We are issuing this AD to prevent critical rotating parts from exceeding published life limits, which could result in uncontained engine failure and possible loss of the helicopter.

**DATES:** Effective August 3, 2004. The Director of the Federal Register approved the incorporation by reference of certain publications listed in the regulations as of August 3, 2004.

We must receive any comments on this AD by September 17, 2004.

**ADDRESSES:** Use one of the following addresses to submit comments on this proposed AD.

- *DOT Docket Web site:* Go to <http://dms.dot.gov> and follow the instructions for sending your comments electronically.

- *Government-wide rulemaking Web site:* Go to <http://www.regulations.gov> and follow the instructions for sending your comments electronically.

- *Mail:* Docket Management Facility; U.S. Department of Transportation, 400 Seventh Street, SW., Nassif Building, Room PL-401, Washington, DC 20590-001.

- *Fax:* (202) 493-2251.

- *Hand Delivery:* Room PL-401 on the plaza level of the Nassif Building, 400 Seventh Street, SW., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

You can get the service information identified in this AD from Pratt & Whitney Canada, 1000 Marie-Victorin, Longueuil, Quebec, Canada J4G1A1.

You may examine the comments on this AD in the AD docket on the Internet at <http://dms.dot.gov>.

**FOR FURTHER INFORMATION CONTACT:** Ian Dargin, Aerospace Engineer, Engine Certification Office, FAA, Engine and Propeller Directorate, 12 New England Executive Park, Burlington, MA 01803-5299; telephone (781) 238-7178; fax (781) 238-7199.

**SUPPLEMENTARY INFORMATION:** Transport Canada (TC), which is the airworthiness authority for Canada, recently notified us that an unsafe condition may exist on PWC PW206B engines that have incorporated PWC SB No. 28119, and PW206C, PW206E, PW207D, and PW207E turboshaft engines. Transport Canada advises that two reports of

irregular LCF counting were observed between engines on the same helicopter, during weekly recording of LCF data in the engine log books. PWC investigated and confirmed that irregular DCU LCF count recordings can occur, registering above and below the LCF count data of a paired reference engine. LCF cycle count data is used to track life-limited critical rotating parts. Pratt & Whitney Canada determined that cycle counting history by the DCU becomes corrupted if system electrical power is shut off before the completion of data transfer. Data transfer occurs after engine shutdown, as the compressor revolutions per minute (rpm) decelerates through 20% speed. Operators must verify the DCU data each week as described in the maintenance manual. However, some operators have not been verifying this data. This condition causes potential for some life limited rotating parts to be close to or even beyond the currently approved published life limits.

#### Relevant Service Information

We have reviewed and approved the technical contents of PWC Alert Service Bulletin (ASB) No. PW200-72-A28252, Revision 2, dated March 11, 2004. That ASB describes procedures to compare the LCF counting data recorded by the DCU to the data recorded in the engine log books. We have also reviewed and approved the technical contents of PWC service bulletin (SB) No. PW200-72-28253, dated February 12, 2004, that describes procedures for validating proper DCU automatic LCF counting before an engine is installed. Transport Canada classified these SBs as mandatory and issued AD No. CF-2004-06, dated March 31, 2004, in order to ensure the airworthiness of these PWC engines in Canada.

#### Bilateral Airworthiness Agreement

These PWC PW206B, PW206C, PW206E, PW207D, and PW207E turboshaft engines are manufactured in Canada and are type certificated for operation in the United States under the provisions of section 21.29 of the Federal Aviation Regulations (14 CFR 21.29) and the applicable bilateral airworthiness agreement. Under this bilateral airworthiness agreement, Transport Canada has kept the FAA informed of the situation described above. We have examined the findings of Transport Canada, reviewed all available information, and determined that AD action is necessary for products of this type design that are certificated for operation in the United States.

#### FAA's Determination and Requirements of This AD

The unsafe condition described previously is likely to exist or develop on other PWC PW206B, PW206C, PW206E, PW207D, and PW207E turboshaft engines of the same type design. We are issuing this AD to prevent critical rotating parts from exceeding published life limits, which could result in uncontained engine failure and possible loss of the helicopter. This AD requires a Comparison Check and a Consistency Check of the automatic LCF counting data made by the engine DCU on installed engines, at the following:

- For engines with impeller and or compressor turbine (CT) disks and or power turbine (PT) disks having fewer than 2,000 cycles life limit remaining on the effective date of the AD; within the next 50 engine flight hours or two months, whichever occurs first, after the effective date of this AD; and
- For engines with impeller and or CT disks and or PT disks having from 2,000 to 5,000 cycles life limit remaining on the effective date of the AD; within the next 200 engine flight hours or three months, whichever occurs first, after the effective date of this AD; and;
- For engines with impeller and or CT disks and or PT disks having more than 5,000 cycles life limit remaining on the effective date of the AD; within the next 500 engine flight hours or four months, whichever occurs first, after the effective date of this AD.

This AD also requires validating proper DCU automatic LCF counting before an engine is installed. You must use the service information described previously to perform the actions required by this AD.

#### FAA's Determination of the Effective Date

Since an unsafe condition exists that requires the immediate adoption of this AD, we have found that notice and opportunity for public comment before issuing this AD are impracticable, and that good cause exists for making this amendment effective in less than 30 days.

#### Docket Management System (DMS)

We have implemented new procedures for maintaining AD docket electronically. As of May 17, 2004, we posted new AD actions on the DMS and assigned a DMS docket number. We track each action and assign a corresponding Directorate identifier. The DMS docket No. is in the form "Docket No. FAA-200X-XXXXX." Each

DMS docket also lists the Directorate identifier ("Old Docket Number") as a cross-reference for searching purposes.

#### Comments Invited

This AD is a final rule that involves requirements affecting flight safety and was not preceded by notice and an opportunity for public comment; however, we invite you to submit any written relevant data, views, or arguments regarding this AD. Send your comments to an address listed under **ADDRESSES**. Include "AD Docket No. FAA-2004-18585; Directorate Identifier 2004-NE-28-AD" in the subject line of your comments. We specifically invite comments on the overall regulatory, economic, environmental, and energy aspects of the rule that might suggest a need to modify it.

We will post all comments we receive, without change, to <http://dms.dot.gov>, including any personal information you provide. We will also post a report summarizing each substantive verbal contact with FAA personnel concerning this AD. Using the search function of the DMS Web site, anyone can find and read the comments in any of our dockets, including the name of the individual who sent the comment (or signed the comment on behalf of an association, business, labor union, etc.). You may review the DOT's complete Privacy Act Statement in the **Federal Register** published on April 11, 2000 (65 FR 19477-78) or you may visit <http://dms.dot.gov>.

We are reviewing the writing style we currently use in regulatory documents. We are interested in your comments on whether the style of this document is clear, and your suggestions to improve the clarity of our communications with you. You can get more information about plain language at <http://www.faa.gov/language> and <http://www.plainlanguage.gov>.

#### Examining the AD Docket

You may examine the docket that contains the AD, any comments received, and any final disposition in person at the DMS Docket Offices between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The Docket Office (telephone (800) 647-5227) is located on the plaza level of the Department of Transportation Nassif Building at the street address stated in **ADDRESSES**. Comments will be available in the AD docket shortly after the DMS receives them.

#### Regulatory Findings

We have determined that this AD will not have federalism implications under Executive Order 13132. This AD will

not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government.

For the reasons discussed above, I certify that the regulation:

1. Is not a "significant regulatory action" under Executive Order 12866;
2. Is not a "significant rule" under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and
3. Will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

We prepared a summary of the costs to comply with this AD and placed it in the AD Docket. You may get a copy of this summary by sending a request to us at the address listed under **ADDRESSES**.

#### List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Incorporation by reference, Safety.

#### Adoption of the Amendment

■ Under the authority delegated to me by the Administrator, the Federal Aviation Administration amends part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

#### PART 39—AIRWORTHINESS DIRECTIVES

■ 1. The authority citation for part 39 continues to read as follows:

**Authority:** 49 U.S.C. 106(g), 40113, 44701.

#### § 39.13 [Amended]

■ 2. The FAA amends § 39.13 by adding the following new airworthiness directive:

#### 2004-14-22 Pratt & Whitney Canada:

Amendment 39-13731. Docket No. FAA-2004-18585; Directorate Identifier 2004-NE-28-AD.

#### Effective Date

(a) This airworthiness directive (AD) becomes effective August 3, 2004.

#### Affected ADs

(b) None.

#### Applicability

(c) This AD applies to Pratt & Whitney Canada (PWC) PW206B engines that have incorporated PWC Service Bulletin (SB) No. 28119, and PW206C, PW206E, PW207D, and

PW207E turboshaft engines. These engines are installed on, but not limited to, Augusta 109E, Bell 427, Eurocopter EC135, and MD Explorer helicopters.

#### Unsafe Condition

(d) This AD results from two reports of irregular LCF counting observed between engines on the same helicopter, during weekly recording of LCF data in the engine log books. We are issuing this AD to prevent critical rotating parts from exceeding published life limits, which could result in uncontained engine failure and possible loss of the helicopter.

#### Compliance

(e) You are responsible for having the actions required by this AD performed within the compliance times specified unless the actions have already been done.

#### Confirmation of Data Collection Unit (DCU) Properly Collecting Engine Low-Cycle-Fatigue (LCF) Data, and Confirmation of Engine LCF Count Values

(f) To confirm that the data stored in the DCU is correct and that the data recorded in the engine log books is correct, do a Comparison Check and a Consistency Check as specified in paragraphs (g) and (h) of this AD, within the following compliance requirements:

(1) For engines with impeller and or compressor turbine (CT) disks and or power turbine (PT) disks having fewer than 2,000 cycles life limit remaining on the effective date of this AD, do a Comparison Check and a Consistency Check within the next 50 engine flight hours or two months, whichever occurs first, after the effective date of this AD; and

(2) For engines with impeller and or CT disks and or PT disks having from 2,000 to 5,000 cycles life limit remaining on the effective date of this AD; do a Comparison Check and a Consistency Check within the next 200 engine flight hours or three months, whichever occurs first, after the effective date of this AD; and

(3) For engines with impeller and or CT disks and or PT disks having more than 5,000 cycles life limit remaining on the effective date of this AD; do a Comparison Check and a Consistency Check within the next 500 engine flight hours or four months, whichever occurs first, after the effective date of this AD.

#### Comparison Check

(g) Do a Comparison Check of the data stored by the DCU using paragraph 3.C of PWC Alert Service Bulletin (ASB) No. PW200-72-28252, Revision 2, dated March 11, 2004. Interpret the results of the Comparison Check using paragraphs 3.C.9.a. and 3.C.9.b. of PWC ASB No. PW200-72-28252, Revision 2, dated March 11, 2004. If necessary, restore baseline LCF life of

components using manual counting using paragraph 3.E of PWC ASB No. PW200-72-28252, Revision 2, dated March 11, 2004.

#### Consistency Check

(h) Do a Consistency Check by reviewing the engine log books to confirm the impeller, CT, and PT disks LCF counts are correct using paragraph 3.D. of PWC ASB No. PW200-72-28252, Revision 2, dated March 11, 2004.

(1) Interpret the results using paragraphs 3.D.5 and 3.D.6 of PWC ASB No. PW200-72-28252, Revision 2, dated March 11, 2004.

(2) If necessary, restore the baseline LCF life of components using manual counting as indicated in paragraph 3.E. of PWC ASB No. PW200-72-28252, Revision 2, dated March 11, 2004.

#### Components Exceeding Published Life Limit

(i) Before further flight, replace any impeller, CT, or PT disk that exceeds its published life limit.

#### Validating Proper DCU Automatic LCF Counting Before an Engine Is Installed

(j) Before an engine is installed, validate the proper DCU automatic LCF counting using the checks in paragraphs (g) and (h) of this AD and using paragraphs 3.A. through 3.A.(21)(a)15 of PWC Service Bulletin (SB) No. PW200-72-28253, dated February 12, 2004.

#### Previous Credit

(k) Previous credit is allowed for Comparison Checks and Consistency Checks that were done in accordance with the Original, Revision 1, or Revision 2 of PW ASB No. PW200-72-A28252, before the effective date of this AD.

#### Alternative Methods of Compliance

(l) The Manager, Engine Certification Office, has the authority to approve alternative methods of compliance for this AD if requested using the procedures found in 14 CFR 39.19.

#### Material Incorporated by Reference

(m) You must use the Pratt & Whitney Canada service information specified in Table 1 to perform the checks required by this AD. The Director of the Federal Register approved the incorporation by reference of the documents listed in Table 1 of this AD in accordance with 5 U.S.C. 552(a) and 1 CFR part 51. You can get a copy from Pratt & Whitney Canada, 1000 Marie-Victorin, Longueuil, Quebec, Canada J4G1A1; or at the National Archives and Records Administration (NARA). For information on the availability of this material at NARA, call 202-741-6030, or go to: [http://www.archives.gov/federal\\_register/code\\_of\\_federal\\_regulations/ibr\\_locations.html](http://www.archives.gov/federal_register/code_of_federal_regulations/ibr_locations.html).

TABLE 1.—INCORPORATION BY REFERENCE

Service bulletin No.	Page	Revision	Date
PW200-72-A28252 ..... Total Pages: 11	ALL .....	2 .....	March 11, 2004.
PW200-72-28253 ..... Total Pages: 10	ALL .....	Original .....	February 12, 2004.

**Related Information**

(n) Transport Canada airworthiness directive No. CF-2004-06, dated March 31, 2004, also addresses the subject of this AD.

Issued in Burlington, Massachusetts, on July 7, 2004.

**Peter A. White,**

*Acting Manager, Engine and Propeller Directorate, Aircraft Certification Service.*

[FR Doc. 04-16005 Filed 7-16-04; 8:45 am]

**BILLING CODE 4910-13-P**

**DEPARTMENT OF TRANSPORTATION**

**Federal Aviation Administration**

**14 CFR Part 39**

[Docket No. 2002-NM-201-AD; Amendment 39-13732; AD 2004-14-23]

**RIN 2120-AA64**

**Airworthiness Directives; Airbus Model A319-111, -112, -113, and -114; A320-111, -211, -212, and -214; and A321-111, -112, and -211 Series Airplanes**

**AGENCY:** Federal Aviation Administration, DOT.

**ACTION:** Final rule.

**SUMMARY:** This amendment adopts a new airworthiness directive (AD), applicable to certain Airbus Model A319, A320, and A321 series airplanes, that requires a one-time inspection to identify the serial number of the actuator of the thrust reverser blocker door, and corrective action if necessary. This action is necessary to prevent inadvertent deployment of the thrust reverser door, which could result in reduced controllability of the airplane. This action is intended to address the identified unsafe condition.

**DATES:** Effective August 23, 2004.

The incorporation by reference of certain publications listed in the regulations is approved by the Director of the Federal Register as of August 23, 2004.

**ADDRESSES:** The service information referenced in this AD may be obtained from Rohr, Inc., 850 Lagoon Drive, Chula Vista, California 91910-2098. This information may be examined at the Federal Aviation Administration (FAA), Transport Airplane Directorate,

Rules Docket, 1601 Lind Avenue, SW., Renton, Washington; or at the National Archives and Records Administration (NARA). For information on the availability of this material at NARA, call (202) 741-6030, or go to: [http://www.archives.gov/federal\\_register/code\\_of\\_federal\\_regulations/ibr\\_locations.html](http://www.archives.gov/federal_register/code_of_federal_regulations/ibr_locations.html).

**FOR FURTHER INFORMATION CONTACT:**

Todd Thompson, Aerospace Engineer, International Branch, ANM-116, FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington 98055-4056; telephone (425) 227-1175; fax (425) 227-1149.

**SUPPLEMENTARY INFORMATION:** We proposed to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) to include an airworthiness directive (AD) that is applicable to certain Airbus Model A319, A320, and A321 series airplanes. That proposed AD was published in the **Federal Register** on March 11, 2004 (69 FR 11547). That action proposed to require a one-time inspection to identify the serial number of the actuator of the thrust reverser blocker door, and corrective action if necessary.

**Comments**

Interested persons have been afforded an opportunity to participate in the making of this amendment. We have given due consideration to the comments received.

**Support for the Proposed AD**

The manufacturer concurs with the content of the proposed AD. The Air Transport Association (ATA) of America, on behalf of its members, reports that the members generally support the intent of the rulemaking.

**Request to Revise Proposed Requirements**

One commenter suggests that the proposed AD be revised to reidentify the part number of the suspect actuators after rework, to help ensure compliance with the AD. Rohr CFM56-5A/-5B Service Bulletin RA32078-112, described in the proposed AD, specifies marking the label plate of the actuator with the numeral "2" to indicate completion of the actions in the service bulletin. The commenter, however,

finds this a vague and confusing way to track compliance with an AD. The commenter adds that, in most cases, compliance with an AD involves changing the part number of the component in question.

We disagree with the request. We find that the addition of the numeral "2" to the label plate will adequately distinguish affected and reworked parts. No change is necessary to the final rule in this regard.

**Request to Revise Compliance Time**

This same commenter (an operator) requests that the proposed AD be revised to allow 100 flight hours to replace any discrepant actuator. (The proposed AD would require replacement before further flight.) According to the commenter, requiring immediate replacement would result in a limited number of airplanes that could be inspected at one time and a limited number of maintenance stations available to do the work, whereas the requested extension of time would allow operators to inspect multiple airplanes at multiple maintenance stations simultaneously. The commenter reports that the spare actuators are typically available at only one or two maintenance stations. The commenter states that, in light of the proposed compliance time to inspect (up to 7,000 flight cycles since the last overhaul), an additional 100 flight hours to replace the actuator would not adversely affect safety. (The commenter does not provide further support for the previous statement.)

We do not agree with the commenter's request to allow temporary flight with known discrepant actuators—without interim measures in place to ensure the continued operational safety of these airplanes. As a matter of law, to be airworthy an airplane must be in a condition for safe operation. Immediate replacement of a discrepant actuator is therefore required to correct the unsafe condition and ensure that the airplane is operated in an airworthy condition, as required by the Federal Aviation Regulations. The compliance time for the inspection specified in paragraph (b) of this AD should allow operators ample time to schedule both the inspection and any necessary corrective action at