

POSTAL SERVICE

39 CFR Part 241

Discontinuance of Post Offices

AGENCY: Postal Service.

ACTION: Final rule.

SUMMARY: This final rule amends the regulations for the establishment, classification, and discontinuance of Post Offices™.

DATES: The rule is effective March 11, 2004.

FOR FURTHER INFORMATION CONTACT: Fred Hintenach, manager of Customer Service Operations, at (202) 268-5045, or by fax at (202) 268-5102.

SUPPLEMENTARY INFORMATION: The United States Postal Service® is publishing amendments to 39 CFR Part 241.3, specifically related to the discontinuance of Post Offices to incorporate regulation changes concerning ZIP Code™ retention at discontinued offices, as well as the approval authority related to final actions on discontinuances.

List of Subjects in 39 CFR Part 241

Postal Service.

PART 241—ESTABLISHMENT CLARIFICATION AND DISCONTINUANCE

■ 1. The authority citation for 39 CFR Part 241 continues to read as follows:

Authority: 39 U.S.C. 401, 404.

§ 241.3 [Amended]

■ 2. Section 241.3 is amended by revising paragraphs (b)(2) introductory text and (b)(2)(i), (d)(4) introductory text, (e)(2)(ii)(A), (f)(1), (f)(2) introductory text, (f)(3) through (f)(5), (g)(1)(i), (g)(2), (g)(3)(i), (g)(3)(ii) introductory text, and (g)(4)(ii) to read as follows:

§ 241.3 Discontinuance of post offices.

\* \* \* \* \*
(b) \* \* \*
\* \* \* \* \*

(2) ZIP Code assignment. The ZIP Code for each address formerly served from the discontinued post office should be kept, wherever practical. In some cases, the ZIP Code originally assigned to the discontinued post office may be changed if the responsible district manager, Customer Service and Sales, submits a request with justification to his or her vice president, Area Operations, before the proposal to discontinue the post office is posted.

(i) In a consolidation, the ZIP Code for the replacement community post office, station, or branch is the ZIP Code

originally assigned to the discontinued post office.

\* \* \* \* \*

(d) \* \* \*

(4) Record. The district manager, Customer Service and Sales, must keep as part of the record for his or her consideration and for review by the vice president, Delivery and Retail, all the documentation gathered about the proposed change.

\* \* \* \* \*

(e) \* \* \*

(2) \* \* \*

(ii) \* \* \*

(A) Forward the revised proposal and the entire record to the vice president, Delivery and Retail.

\* \* \* \* \*

(f) \* \* \*

(1) In general. The vice president, Delivery and Retail, or a designee must review the proposal of the district manager, Customer Service and Sales. This review and the decision on the proposal must be based on and supported by the record developed by the district manager, Customer Service and Sales. The vice president, Delivery and Retail, can instruct the district manager to provide more information to supplement the record. Each instruction and the response must be added to the record. The decision on the proposal of the district manager, which must also be added to the record, may approve or disapprove the proposal, or return it for further action as set forth in this paragraph (f).

(2) Approval. The vice president, Delivery and Retail or a designee may approve the proposal of the district manager, Customer Service and Sales, with or without further revisions. If approved, the term "Final Determination" is substituted for "Proposal" in the title. A copy of the Final Determination must be provided to the district manager. The Final Determination constitutes the Postal Service determination for the purposes of 39 U.S.C. 404(b). The Final Determination must include the following notices:

\* \* \* \* \*

(3) Disapproval. The vice president, Delivery and Retail, or a designee may disapprove the proposal of the district manager, Customer Service and Sales, and return it and the record to the manager with written reasons for disapproval. The manager must post a notice in each affected post office that the proposed closing or consolidation has been determined to be unwarranted.

(4) Return for further action. The vice president, Delivery and Retail, or a designee may return the proposal of the

district manager, Customer Service and Sales, with written instructions to give additional consideration to matters in the record, or to obtain additional information. Such instructions must be placed in the record.

(5) Public file. Copies of each Final Determination and each disapproval of a proposal by the vice president, Delivery and Retail, must be placed on file in the Postal Service Headquarters library.

(g) \* \* \*

(1) \* \* \*

(i) Provide notice of the Final Determination by posting a copy prominently in the affected post office or offices. The date of posting must be noted on the first page of the posted copy as follows: "Date of posting:" The district manager, Customer Service and Sales, must notify the vice president, Delivery and Retail, of the date of posting.

\* \* \* \* \*

(2) Implementation of determinations not appealed. If no appeal is filed pursuant to 39 U.S.C. 404(b)(5), the official closing date of the office must be published in the Postal Bulletin, effective the first Saturday 90 days after the Final Determination was posted. A district manager, Customer Service and Sales, may request a different date for official discontinuance in the Post Office Change Announcement document submitted to the vice president, Delivery and Retail. However, the post office may not be discontinued sooner than 60 days after the posting of the notice required by paragraph (g)(1) of this section.

(3) \* \* \* (i) Implementation of discontinuance. If an appeal is filed, only the vice president, Delivery and Retail, may direct a discontinuance before disposition of the appeal. However, the post office may not be discontinued sooner than 60 days after the posting of notice required by paragraph (g)(1) of this section.

(ii) Display of appeal documents. Legal Policy and Ratemaking Law, Postal Service General Counsel, must provide the district manager, Customer Service and Sales, with copies of all pleadings, notices, orders, briefs, and opinions filed in the appeal proceeding.

\* \* \* \* \*

(4) \* \* \*

(ii) Determination returned for further consideration. If the Commission returns the matter for further consideration, the vice president, Delivery and Retail, must direct that either:

(A) Notice be provided under paragraph (f)(3) of this section that the

proposed discontinuance is determined not to be warranted or

(B) The matter be returned to an appropriate stage under this section for further consideration following such instructions as the vice president, Delivery and Retail, may provide.

**Neva R. Watson,**

*Attorney, Legislative.*

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## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 62

[Region 2 Docket No. PR11-267c; FRL-7634-2]

### Approval and Promulgation of State Plans for Designated Facilities; Puerto Rico

**AGENCY:** Environmental Protection Agency.

**ACTION:** Final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is approving the "State Plan" submitted by the Commonwealth of Puerto Rico to fulfill the requirements of sections 111(d)/129 of the Clean Air Act for Commercial and Industrial Solid Waste Incineration (CISWI) units. Puerto Rico's State Plan provides for the implementation and enforcement of the Emissions Guidelines, as promulgated by EPA on December 1, 2000, applicable to existing CISWI units for which construction commenced on or before November 30, 1999. Specifically, the State Plan that EPA is approving today, establishes emission limits for organics, carbon monoxide, metals, acid gases and particulate matter and compliance schedules for the existing CISWI units located in the Commonwealth of Puerto Rico which will reduce the designated pollutants.

**DATES:** This rule is effective on April 12, 2004.

**ADDRESSES:** Copies of the state submittal are available at the following addresses for inspection during normal business hours:

Environmental Protection Agency,  
Region 2 Office, Air Programs Branch,  
290 Broadway, 25th Floor, New York,  
New York 10007-1866.

Environmental Protection Agency,  
Region 2, Caribbean Environmental  
Protection Division, Centro Europa  
Building, Suite 417, 1492 Ponce De  
Leon Avenue, Stop 22, San Juan,  
Puerto Rico 00907-4127.

Puerto Rico Environmental Quality  
Board, National Plaza Building, 431

Ponce De Leon Avenue, Hato Rey,  
Puerto Rico.

**FOR FURTHER INFORMATION CONTACT:** Kirk J. Wieber, Air Programs Branch, Environmental Protection Agency, Region 2 Office, 290 Broadway, 25th Floor, New York, New York 10007-1866, (212) 637-3381 or [Wieber.Kirk@epa.gov](mailto:Wieber.Kirk@epa.gov).

#### SUPPLEMENTARY INFORMATION:

##### I. Background

Sections 111(d) and 129 of the Clean Air Act (CAA) require states to submit plans to control certain pollutants (designated pollutants) at existing solid waste combustor facilities (designated facilities) whenever standards of performance have been established under section 111(b) for new sources of the same type, and EPA has established emission guidelines (EG) for such existing sources. A designated pollutant is any pollutant for which no air quality criteria have been issued, and which is not included on a list published under section 108(a) or section 112(b)(1)(A) of the CAA, but emissions of which are subject to a standard of performance for new stationary sources. However, section 129 of the CAA, also requires EPA to promulgate the EG for Commercial and Industrial Solid Waste Incineration (CISWI) units that emit a mixture of air pollutants. These pollutants include organics (dioxins/furans), carbon monoxide, metals (cadmium, lead, mercury), acid gases (hydrogen chloride, sulfur dioxide, and nitrogen oxides) and particulate matter (including opacity). On December 1, 2000 (65 FR 75338), EPA promulgated CISWI unit new source performance standards and the EG, 40 CFR part 60, subparts CCCC and DDDD, respectively. The designated facility to which the EG apply is each existing CISWI unit, as defined in subpart DDDD, that commenced construction on or before November 30, 1999.

Section 111(d) of the CAA requires that "designated" pollutants, regulated under standards of performance for new stationary sources by section 111(b) of the CAA, must also be controlled at existing sources in the same source category to a level stipulated in an EG document. Section 129 of the CAA specifically addresses solid waste combustion and emission controls based on what is commonly referred to as "maximum achievable control technology" (MACT). Section 129 requires EPA to promulgate a MACT based emission guidelines document for CISWI units, and then requires states to develop plans that implement the EG requirements. The CISWI EG under 40

CFR part 60, subpart DDDD, establishes emission and operating requirements under the authority of the CAA, sections 111(d) and 129. These requirements must be incorporated into a state plan that is "at least as protective" as the EG, and is Federally enforceable upon approval by EPA. The procedures for adoption and submittal of state plans are codified in 40 CFR part 60, subpart B.

##### II. Puerto Rico's Submittal

On May 20, 2003, the Puerto Rico Environmental Quality Board (PREQB) submitted to EPA a section 111(d)/129 plan to implement 40 CFR part 60 subpart DDDD—Emission Guidelines, for existing CISWI units located in the Commonwealth of Puerto Rico. PREQB's submittal included: enforceable mechanisms; the necessary legal authority; inventory of CISWI units; emissions inventory; enforceable compliance schedules; testing, monitoring, recordkeeping, and reporting requirements; record of public hearing; and a provision for annual state progress reports.

For a detailed description and full evaluation of the Puerto Rico CISWI plan that EPA is approving today, the reader is referred to the rulemaking actions (68 FR 62019 and 68 FR 62040) published in the **Federal Register** on October 31, 2003.

##### III. Comments in Response to EPA's Proposal

###### A. Background Information

On October 31, 2003, EPA announced, in proposed and direct final rules published in the **Federal Register** (68 FR 62019 and 68 FR 62040, respectively), approval of Puerto Rico's CISWI plan. On November 6, 2003, EPA received an adverse comment on the direct final rule. EPA had indicated in its October 31, 2003, direct final rule that if EPA received adverse comments, it would withdraw the direct final rule. Consequently, EPA informed the public, in a removal notice published in the **Federal Register** (69 FR 2304) on January 15, 2004, that EPA received an adverse comment and that the direct final rule was being removed. EPA did not receive any other comments. EPA is addressing the adverse comment in today's final rule based upon the proposed action published on October 31, 2003.

###### B. Comments Received and EPA's Response

EPA received one adverse comment on its August 11, 2003 direct final rule to approve Puerto Rico's CISWI plan