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DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 25

[Docket No. NM214, Special Conditions No. 25-198-SC]

Special Conditions: Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 Airplanes; High Intensity Radiated Fields (HIRF)

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Final special conditions; request for comments.

SUMMARY: These special conditions are issued for Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. These airplanes will have novel and unusual design features when compared to the state of technology envisioned in the airworthiness standards for transport category airplanes. The modification incorporates the installation of dual Electronic Primary Flight Display systems and dual Electronic Primary Attitude Source systems that perform critical functions. These special conditions contain the additional safety standards that the Administrator considers necessary to establish a level of safety equivalent to that provided by the existing airworthiness standards.

DATES: The effective date of these special conditions is March 6, 2002. Comments must be received on or before April 17, 2002.

ADDRESSES: Comments on these special conditions may be mailed in duplicate to: Federal Aviation Administration, Transport Airplane Directorate, Attn: Rules Docket (ANM-113), Docket No.

NM214 1601 Lind Avenue SW., Renton, Washington, 98055-4056; or delivered in duplicate to the Transport Airplane Directorate at the above address. All comments must be marked: Docket No. NM214. Comments may be inspected in the Rules Docket weekdays, except Federal holidays, between 7:30 a.m. and 4 p.m.

FOR FURTHER INFORMATION CONTACT:

Meghan Gordon, FAA, Standardization Branch, ANM-113, Transport Airplane Directorate, Aircraft Certification Service, 1601 Lind Avenue SW., Renton, Washington, 98055-4056; telephone (425) 227-2138; facsimile (425) 227-1149.

SUPPLEMENTARY INFORMATION: The FAA has determined that notice and opportunity for prior public comment hereon are impracticable because these procedures would significantly delay certification of the airplane and thus delivery of the affected airplanes. The FAA therefore finds that good cause exists for making these special conditions effective upon issuance.

Comments Invited

The FAA invites interested persons to participate in this rulemaking by submitting written comments, data, or views. The most helpful comments reference a specific portion of the special conditions, explain the reason for any recommended change, and include supporting data. We ask that you send us two copies of written comments.

We will file in the docket all comments we receive, as well as a report summarizing each substantive public contact with FAA personnel concerning these special conditions. The docket is available for public inspection before and after the comment closing date. If you wish to review the docket in person, go to the address in the **ADDRESSES** section of this preamble between 9:00 a.m. and 5:00 p.m., Monday through Friday, except Federal holidays.

We will consider all comments we receive on or before the closing date for comments. We will consider comments filed late if it is possible to do so without incurring expense or delay. We may change these special conditions in light of the comments we receive.

If you want the FAA to acknowledge receipt of your comments on this final action, include with your comments a

pre-addressed, stamped postcard on which the docket number appears. We will stamp the date on the postcard and mail it to you.

Background

On January 10, 2002, Garrett Aviation Services, 1200 North Airport Drive—Capital Airport, Springfield, IL 62707, applied for a supplemental type certificate (STC) to modify Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes approved under Type Certificate No. A7EU. The Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 are small transport category airplanes powered by two turbofan engines, with a maximum takeoff weight of 29,000 pounds. These airplanes operate with a 2-pilot crew and can hold up to 10 passengers. The modification incorporates the installation of a Rockwell Collins ProLine 21 Display System, consisting of dual Electronic Primary Flight Display systems which replace the existing Primary Flight Display systems, and a Rockwell Collins Attitude Heading Reference System, consisting of dual Electronic Primary Attitude Source systems. These systems have the potential to be vulnerable to high-intensity radiated fields (HIRF) external to the airplane.

Type Certification Basis

Under the provisions of 14 CFR 21.101, Garrett Aviation Services must show that the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes, as changed, continue to meet the applicable provisions of the regulations incorporated by reference in Type Certificate No. A7EU, or the applicable regulations in effect on the date of application for the change. The regulations incorporated by reference in the type certificate are commonly referred to as the "original type certification basis." The certification basis for the modified Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes includes CAR 4b, dated December 1953, through Amendment 4b-12 and SR422B; and 14 CFR part 25, dated

February 1, 1965, through Amendment 25-41, except for special conditions and exceptions noted in Type Certificate Data Sheet (TCDS) A7EU.

If the Administrator finds that the applicable airworthiness regulations (i.e., CAR 4b and 14 CFR part 25, as amended) do not contain adequate or appropriate safety standards for the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes because of novel or unusual design features, special conditions are prescribed under the provisions of § 21.16.

Special conditions, as defined in § 11.19, are issued in accordance with § 11.38, and become part of the type certification basis in accordance with § 21.101(b)(2).

Special conditions are initially applicable to the model for which they are issued. Should Garrett Aviation Services apply at a later date for design change approval to modify any other model already included on the same type certificate to incorporate the same novel or unusual design feature, these special conditions would also apply to the other model under the provisions of § 21.101(a)(1).

Novel or Unusual Design Features

As noted earlier, the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services will incorporate dual Electronic Primary Flight Display systems and dual Electronic Primary Attitude Source systems that will perform critical functions. The existing airworthiness standards of part 25 do not contain adequate or appropriate safety standards for the protection of this equipment from the adverse effects of HIRF. Accordingly, these systems are considered to be novel or unusual design features.

Discussion

There is no specific regulation that addresses protection requirements for electrical and electronic systems from HIRF. Increased power levels from ground-based radio transmitters and the growing use of sensitive avionics/electronics and electrical systems to command and control airplanes have made it necessary to provide adequate protection.

To ensure that a level of safety is achieved equivalent to that intended by the regulations incorporated by reference, special conditions are needed for the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and

Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. These special conditions require that new avionics/electronics and electrical systems that perform critical functions be designed and installed to preclude component damage and interruption of function due to both the direct and indirect effects of HIRF.

High-Intensity Radiated Fields (HIRF)

With the trend toward increased power levels from ground-based transmitters, plus the advent of space and satellite communications, coupled with electronic command and control of the airplane, the immunity of critical digital avionics/electronics and electrical systems to HIRF must be established.

It is not possible to precisely define the HIRF to which the airplane will be exposed in service. There is also uncertainty concerning the effectiveness of airframe shielding for HIRF.

Furthermore, coupling of electromagnetic energy to cockpit-installed equipment through the cockpit window apertures is undefined. Based on surveys and analysis of existing HIRF emitters, an adequate level of protection exists when compliance with the HIRF protection special condition is shown with either paragraph 1 or 2 below:

1. A minimum threat of 100 volts rms (root-mean-square) per meter electric field strength from 10 KHz to 18 GHz.

a. The threat must be applied to the system elements and their associated wiring harnesses without the benefit of airframe shielding.

b. Demonstration of this level of protection is established through system tests and analysis.

2. A threat external to the airframe of the field strengths indicated in the following table for the frequency ranges indicated. Both peak and average field strength components from the table are to be demonstrated.

Frequency	Field strength (volts per meter)	
	Peak	Average
10 kHz-100 kHz	50	50
100 kHz-500 kHz	50	50
500 kHz-2 MHz	50	50
2 MHz-30 MHz	100	100
30 MHz-70 MHz	50	50
70 MHz-100 MHz	50	50
100 MHz-200 MHz	100	100
200 MHz-400 MHz	100	100
400 MHz-700 MHz	700	50
700 MHz-1 GHz	700	100
1 GHz-2 GHz	2000	200
2 GHz-4 GHz	3000	200
4 GHz-6 GHz	3000	200
6 GHz-8 GHz	1000	200

Frequency	Field strength (volts per meter)	
	Peak	Average
8 GHz-12 GHz	3000	300
12 GHz-18 GHz	2000	200
18 GHz-40 GHz	600	200

The field strengths are expressed in terms of peak of the root-mean-square (rms) over the complete modulation period.

The threat levels identified above are the result of an FAA review of existing studies on the subject of HIRF, in light of the ongoing work of the Electromagnetic Effects Harmonization Working Group of the Aviation Rulemaking Advisory Committee.

Applicability

As discussed above, these special conditions are applicable to Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. Should Garrett Aviation Services apply at a later date for design change approval to modify any other model included on the same type certificate to incorporate the same novel or unusual design feature, these special conditions would apply to that model as well under the provisions of § 21.101(a)(1).

Conclusion

This action affects only certain design features on Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. It is not a rule of general applicability and affects only the applicant who applied to the FAA for approval of these features on the airplane.

The substance of the special conditions for these airplanes has been subjected to the notice and comment procedure in several prior instances and has been derived without substantive change from those previously issued. Because a delay would significantly affect the certification of the airplane, which is imminent, the FAA has determined that prior public notice and comment are unnecessary and impracticable, and good cause exists for adopting these special conditions immediately. The FAA is requesting comments to allow interested persons to submit views that may not have been submitted in response to the prior opportunities for comment described above.

List of Subjects in 14 CFR Part 25

Aircraft, Aviation safety, Reporting and record keeping requirements.

The authority citation for these special conditions is as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701, 44702, 44704.

The Special Conditions

Accordingly, pursuant to the authority delegated to me by the Administrator, the following special conditions are issued as part of the type certification basis for Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services.

1. *Protection from Unwanted Effects of High-Intensity Radiated Fields (HIRF)*. Each electrical and electronic system that performs critical functions must be designed and installed to ensure that the operation and operational capability of these systems to perform critical functions are not adversely affected when the airplane is exposed to high intensity radiated fields.

2. For the purpose of these special conditions, the following definition applies: *Critical Functions*: Functions whose failure would contribute to or cause a failure condition that would prevent the continued safe flight and landing of the airplane.

Issued in Renton, Washington, on March 6, 2002.

Kalene C. Yanamura,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 02-6365 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-P

DEPARTMENT OF TRANSPORTATION**Federal Aviation Administration****14 CFR Part 39**

[Docket No. 99-NM-21-AD; Amendment 39-12675; AD 2002-05-07]

RIN 2120-AA64

Airworthiness Directives; Boeing Model 737-100, -200, -200C, -300, -400, and -500 Series Airplanes

AGENCY: Federal Aviation Administration, DOT.

ACTION: Final rule.

SUMMARY: This amendment adopts a new airworthiness directive (AD), applicable to certain Boeing Model 737-100, -200, -200C, -300, -400, and -500 series airplanes. For certain airplanes,

this action requires repetitive inspections for discrepancies of the rear spar attachments and cracks in the upper flange of the inboard track at the rear spar attachment of each outboard flap, and eventual rework of the flap track assembly and rear spar attachments, including replacement of the flap track with a new track, if necessary. For all airplanes, this action requires repetitive inspections for cracks in the upper flange of the inboard flap tracks at the rear spar attachments, and corrective action, if necessary. The actions specified by this AD are intended to find and fix discrepancies of the inboard tracks of the outboard flaps, which could result in loss of the outboard trailing edge flaps and consequent reduced controllability of the airplane. These actions are intended to address the identified unsafe condition.

DATES: Effective April 22, 2002.

The incorporation by reference of certain publications listed in the regulations is approved by the Director of the Federal Register as of April 22, 2002.

ADDRESSES: The service information referenced in this AD may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124-2207. This information may be examined at the Federal Aviation Administration (FAA), Transport Airplane Directorate, Rules Docket, 1601 Lind Avenue, SW., Renton, Washington; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

FOR FURTHER INFORMATION CONTACT: James Blilie, Aerospace Engineer, Airframe Branch, ANM-120S, FAA, Seattle Aircraft Certification Office, 1601 Lind Avenue, SW., Renton, Washington 98055-4056; telephone (425) 227-2131; fax (425) 227-1181.

SUPPLEMENTARY INFORMATION: A proposal to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) to include an airworthiness directive (AD) that is applicable to Boeing Model 737-100, -200, -200C, -300, -400, and -500 series airplanes was published as a supplemental notice of proposed rulemaking (NPRM) in the **Federal Register** on August 2, 2001 (66 FR 40162). That action proposed to expand the applicability and remove the optional terminating action of the proposed AD. For certain airplanes, that action proposed to require new repetitive inspections for discrepancies of the rear spar attachments and cracks in the upper flange of the inboard track at the rear spar attachment of each

outboard flap, and eventual rework of the flap track assembly and rear spar attachments, including replacement of the flap track with a new track, if necessary. For all airplanes, that action proposed to require repetitive inspections for cracks in the upper flange of the inboard flap tracks at the rear spar attachments, and corrective action, if necessary.

Comments

Interested persons have been afforded an opportunity to participate in the making of this amendment. Due consideration has been given to the comments received.

Request to Clarify Compliance Time

Several commenters note that in paragraphs (a) and (c)(1) of the Supplemental NPRM, the phrase "whichever occurs later," is used when only one compliance time is given. They ask that the compliance time be clarified.

The FAA concurs that clarification is required and, accordingly, has deleted the phrase "whichever occurs later" from paragraphs (a) and (c)(1) of this final rule.

Request to Clarify Which Airplanes Are Subject to Paragraph (a) of the Supplemental NPRM

One commenter points out that paragraph (a) of the Supplemental NPRM is applicable to all Model 737 series airplanes with line numbers 1 through 1585, whereas the service bulletin cited is effective only for the Model 737-100, -200, and -200C series airplanes. The commenter requests clarification as to the applicability of paragraph (a) of the AD.

The FAA concurs that clarification is necessary. Our intent was to have paragraph (a) of this AD apply only to the Model 737-100, -200, and -200C series airplanes. Accordingly, we have inserted the phrase "[for] Model 737-100, -200, and -200C series [airplanes]" in paragraph (a) of this final rule to specify the correct applicability.

Another commenter suggests that the part of paragraph (a) of the Supplemental NPRM which reads "* * * and airplanes with [line numbers] L/N 870 through 1585 on which the original flap tracks have been replaced with certain tracks as specified in Boeing Service Bulletin 737-57A1249, Revision 1 * * *" could be interpreted in two different ways. The commenter requests clarification.

The FAA agrees that the sentence could be misunderstood and, accordingly, has revised the language in paragraph (a) of this final rule to read

“* * * and those airplanes with L/Ns 870 through 1585 inclusive, which either still have their original flap tracks or which have had the original flap tracks replaced with certain tracks as specified in Boeing Service Bulletin 737-57A1249, Revision 1 * * *”

Request to Clarify Which Flap Tracks Are Affected

One commenter states that the Supplemental NPRM does not specify which flap tracks are affected by paragraph (a) of the AD. The commenter requests that specific part numbers and dash numbers be listed in the final rule.

The FAA does not concur. The intent of paragraph (a) of this AD is to include all flap tracks for Model 737-100, -200, and -200C series airplanes with L/Ns 1 through 1585, except for certain flap tracks which are specifically excluded in the effectivity of the service bulletin. Accordingly, no change has been made to the final rule in this regard.

Request to Correct Reference to Part of Accomplishment Instructions

One commenter indicates that paragraph (d) of the Supplemental NPRM, which requires repetitive inspections for cracking in the upper flange of the inboard track of each outboard flap at the rear spar attachments, should refer to Part I of the Accomplishment Instructions rather than Part II of those instructions.

The FAA concurs. The original reference in the Supplemental NPRM to Part II was an error. The language in paragraph (d) of this final rule has been changed accordingly.

Conclusion

After careful review of the available data, including the comments noted above, the FAA has determined that air safety and the public interest require the adoption of the rule with the changes previously described. The FAA has determined that these changes will neither increase the economic burden on any operator nor increase the scope of the AD.

Cost Impact

There are approximately 2,890 Boeing Model 737-100, -200, -200C, -300, -400, and -500 series airplanes of the affected design in the worldwide fleet. The FAA estimates that 1,100 airplanes of U.S. registry will be affected by this AD.

It will take approximately 4 work hours per airplane to accomplish the required inspections at an average labor rate of \$60 per work hour. Based on these figures, the cost impact of the required inspections on U.S. operators

is estimated to be \$264,000, or \$240 per airplane.

It will take approximately 12 work hours per airplane to accomplish the required rework at an average labor rate of \$60 per work hour. Required parts will cost approximately \$532. Based on these figures, the cost impact of the required rework on U.S. operators is estimated to be \$1,377,200, or \$1,252 per airplane.

The cost impact figures discussed above are based on assumptions that no operator has yet accomplished any of the requirements of this AD action, and that no operator would accomplish those actions in the future if this AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up, planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations adopted herein will not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this final rule does not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this action (1) is not a “significant regulatory action” under Executive Order 12866; (2) is not a “significant rule” under DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A final evaluation has been prepared for this action and it is contained in the Rules Docket. A copy of it may be obtained from the Rules Docket at the location provided under the caption **ADDRESSES**.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Incorporation by reference, Safety.

Adoption of the Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration amends part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

2002-05-07 Boeing: Amendment 39-12675. Docket 99-NM-21-AD.

Applicability: Model 737-100, -200, -200C, -300, -400, and -500 series airplanes; certificated in any category; EXCEPT airplanes on which any replacement flap tracks were installed according to Boeing Service Bulletin 737-57-1203, dated November 15, 1990, or production equivalent.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (f) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

Note 2: Airplanes modified according to Boeing Service Bulletin 737-57-1065 are subject to additional work as described in this AD and in Boeing Service Bulletin 737-57A1249, Revision 1, dated June 1, 2000.

To find and fix discrepancies of the inboard tracks of the outboard flaps, which could result in loss of the outboard trailing edge flaps and consequent reduced controllability of the airplane, accomplish the following:

Initial Inspections

(a) For Model 737-100, -200, and -200C series airplanes with line numbers (L/N) 1 through 869 inclusive, and those airplanes with L/Ns 870 through 1585 inclusive, which either still have their original flap tracks or which have had the original flap tracks replaced with certain tracks as specified in Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000: Within 6 months after the effective date of this AD, accomplish the requirements of paragraphs (a)(1) and (a)(2) of this AD, according to Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000.

(1) Perform a detailed visual inspection for discrepancies (e.g., corrosion, or missing, damaged, or migrated anti-fret strips and tapered shims) of the rear spar attachments of the flap tracks.

(2) Perform detailed visual, high frequency eddy current (HFEC), and ultrasonic inspections for cracking in the upper flange of the inboard track of each outboard flap at the rear spar attachments.

Note 3: Inspections and rework accomplished according to Boeing Alert Service Bulletin 737-57A1249, including Appendix A, dated December 16, 1999, is considered acceptable for compliance with the applicable action specified in this AD.

Note 4: For the purposes of this AD, a detailed visual inspection is defined as: "An intensive visual examination of a specific structural area, system, installation, or assembly to detect damage, failure, or irregularity. Available lighting is normally supplemented with a direct source of good lighting at intensity deemed appropriate by the inspector. Inspection aids such as mirror, magnifying lenses, etc., may be used. Surface cleaning and elaborate access procedures may be required."

Repetitive Inspections

(b) For airplanes subject to paragraph (a) of this AD: If no discrepancy is found during any inspection required by paragraph (a) of this AD, thereafter, repeat the inspections specified in paragraph (a) of this AD at intervals not to exceed 9 months, until the actions required by paragraph (c) of this AD have been accomplished.

Rework

(c) For airplanes subject to paragraph (a) of this AD: At the applicable time specified in paragraph (c)(1) or (c)(2) of this AD, accomplish rework of the flap track assembly and aft flap track attachments (including removal of the flap track; a detailed visual inspection for a missing, damaged, or migrated anti-fret strip and tapered shim of the rear spar attachments of the flap track; replacement of the anti-fret strip with a new aluminum anti-fret strip (or installation of an aluminum strip if no strip is installed), as applicable; replacement of the tapered shim with a new shim (or installation of a shim if no shim is installed); eddy current and ultrasonic inspections for fatigue cracking of the flap tracks; a detailed visual inspection for corrosion of the flap tracks; and rework of attachment holes), including replacement of the flap tracks, as applicable, by accomplishing all actions specified in Part II of the Accomplishment Instructions of Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000. Do these actions according to that service bulletin, except as provided by paragraph (e) of this AD. Accomplishment of the actions required by this paragraph constitutes terminating action for the repetitive inspections required by paragraph (b) of this AD.

(1) If no discrepancy is found during any inspection required by paragraph (a) or (b) of this AD: Do the rework within 24 months after the effective date of this AD.

(2) If any discrepancy is found during any inspection required by paragraph (a) or (b) of this AD: Do the rework prior to further flight.

Repetitive Inspections

(d) *For all airplanes:* At the applicable time specified in paragraph (d)(1) or (d)(2) of this AD, and thereafter at least every 24 months, perform detailed visual, HFEC, and ultrasonic inspections for cracking in the upper flange of the inboard track of each outboard flap at the rear spar attachments according to Part I of the Accomplishment Instructions of Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000.

(1) For airplanes subject to paragraph (c) of this AD, do the inspections within 10 years after accomplishment of the rework according to paragraph (c) of this AD.

(2) For airplanes other than those identified in paragraph (d)(1) of this AD, do the inspections within 10 years since the airplane's date of manufacture, or within 6 months after the effective date of this AD, whichever occurs later.

Repair Instructions and Exception to Procedures in Service Information

(e) If any discrepancy is found during any action required by paragraphs (a), (b), or (c) of this AD, and the service bulletin specifies to contact Boeing for appropriate action; OR if any discrepancy is found during inspections according to paragraph (d) of this AD: Prior to further flight, repair according to a method approved by the Manager, Seattle Aircraft Certification Office (ACO), FAA; or according to data meeting the type certification basis of the airplane approved by a Boeing Company Designated Engineering Representative (DER) who has been authorized by the Manager, Seattle ACO, to make such findings. For a repair method to be approved by the Manager, Seattle ACO, as required by this paragraph, the approval letter must specifically reference this AD.

Alternative Methods of Compliance

(f) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Seattle ACO. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Seattle ACO.

Note 5: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Seattle ACO.

Special Flight Permits

(g) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Incorporation by Reference

(h) Except as provided by paragraph (e) of this AD, the actions shall be done in accordance with Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000. This incorporation by reference was approved by the Director of the Federal Register in

accordance with 5 U.S.C. 552(a) and 1 CFR part 51. Copies may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124-2207. Copies may be inspected at the FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

Effective Date

(i) This amendment becomes effective on April 22, 2002.

Issued in Renton, Washington, on March 8, 2002.

Kalene C. Yanamura,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 02-6201 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-P

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 39

[Docket No. 2000-SW-46-AD; Amendment 39-12674; AD 2002-05-06]

RIN 2120-AA64

Airworthiness Directives; Sikorsky Aircraft Corporation Model S-76A Helicopters

AGENCY: Federal Aviation Administration, DOT.

ACTION: Final rule.

SUMMARY: This amendment supersedes an existing airworthiness directive (AD) for Sikorsky Aircraft Corporation Model S-76A helicopters that currently requires a service life limit on certain landing gear parts based on hours time-in-service (TIS). This amendment adds another method of calculating the life limit for certain landing gear parts based on cycles and requires the operator to choose and record the method of calculating the service life of each part in the rotorcraft history or equivalent record. This amendment also requires replacing the part based upon either the maximum hours TIS or the maximum cycles but not both. This amendment is prompted by the need to add flight cycles as a method of calculating the life limit for certain landing gear parts based on fatigue analyses. The actions specified by this AD are intended to add or revise the retirement life for certain landing gear parts to prevent fatigue failure of the landing gear and subsequent loss of control of the helicopter.

DATES: Effective April 22, 2002.

FOR FURTHER INFORMATION CONTACT: Richard Noll, Aviation Safety Engineer,

Boston Aircraft Certification Office, 12 New England Executive Park, Burlington, MA 01803, telephone (781) 238-7160, fax (781) 238-7199.

SUPPLEMENTARY INFORMATION: A proposal to amend 14 CFR part 39 by superseding AD 86-09-11, Amendment 39-5298 (51 FR 17009, May 8, 1986), for Sikorsky Model S76A helicopters, was published in the **Federal Register** on October 12, 2001 (66 FR 52073). That action proposed retaining a life limit based on hours TIS but also allowing the life limit to be based on cycles for certain landing gear parts. That action also proposed selecting a method for calculating the life limit of the landing gear parts, recording that method in the rotorcraft history or equivalent records, and using only that method throughout the life of the part. A cycle is defined as one takeoff to a hover or other mode of flight and one landing.

Interested persons have been afforded an opportunity to participate in the making of this amendment. Due consideration has been given to the comment received.

The manufacturer suggests removing all references to specific dates and pages in the maintenance manual because those references could change in future revisions and lead to confusion for the operators. The FAA agrees; however, that information was only included in the NPRM as part of the discussion and was not included in the regulatory text and is not included in the final rule.

That commenter also states that in Table 1 the correct part number for the main landing gear axle is 1945E85 and not 195E85, and the life limit for the main landing gear retraction actuator piston is 33,000 and not 33,300 hours TIS. The FAA agrees and has corrected this AD accordingly.

After careful review of the available data, including the comment noted above, the FAA has determined that air safety and the public interest require the adoption of the rule with the changes described previously. The FAA has determined that these changes are minor corrections and will only minimally increase the economic burden on

operators and will not increase the scope of the AD.

The FAA estimates that 87 helicopters of U.S. registry will be affected by this AD, that it will take approximately 2 work hours per helicopter to accomplish the required actions, and that the average labor rate is \$60 per work hour. Based on these figures, the total cost impact of the AD on U.S. operators is estimated to be \$10,440.

The regulations adopted herein will not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this final rule does not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this action (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A final evaluation has been prepared for this action and it is contained in the Rules Docket. A copy of it may be obtained from the Rules Docket at the location provided under the caption **ADDRESSES**.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

Adoption of the Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration amends part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by removing Amendment 39-5298 (51 FR 17009, May 8, 1986), and by adding a new airworthiness directive (AD), to read as follows:

2002-05-06 Sikorsky Aircraft Corporation:
Amendment 39-12674, Docket No. 2000-SW-46-AD. Supersedes AD 86-09-11, Amendment 39-5298, Docket No. 86-ASW-12.

Applicability: Model S-76A helicopters, certificated in any category.

Note 1: This AD applies to each helicopter identified in the preceding applicability provision, regardless of whether it has been otherwise modified, altered, or repaired in the area subject to the requirements of this AD. For helicopters that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (e) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent fatigue failures of the main and nose landing gear parts and subsequent loss of control of the helicopter, accomplish the following:

(a) Within 50 hours time-in-service (TIS), determine either the hours TIS or cycles accumulated on each part listed in Table 1 or Table 2 of this AD, as applicable. A cycle is a takeoff to a hover or other mode of flight and a landing.

(1) If neither the hours TIS nor cycles are known for an affected part, assume the rotorcraft's total hours TIS are the hours TIS for that part.

(2) If only one history is known for the part (either hours TIS or cycles), use that method for tracking the remaining life of that part.

(3) Thereafter, record in the rotorcraft history or equivalent record the selected method of calculating the life limit for each landing gear part, and record either the accumulated hours TIS or cycles for the selected method.

(b) Before further flight, remove from service each part listed in the following Table 1 of this AD on or before reaching the applicable life limit:

TABLE 1

Component	Part No.	Life limit hours TIS	Life limit cycles
(1) Main Landing Gear:			
(i) Cylinder	1945E2	30,300	136,350
(ii) Axle Support Fitting	1945C12	9,600	43,200
(iii) Pin, Universal to Cylinder	1945C29	23,800	107,100
(iv) Drag Brace Rod End	1945E35	38,200	171,900
(v) Upper Torque Arm	1945E46	37,900	170,550
(vi) Lower Torque Arm	1945C47	16,200	72,900

TABLE 1—Continued

Component	Part No.	Life limit hours TIS	Life limit cycles
(vii) Axle	1945E85	23,380	105,210
(viii) Rod End, Positioning Rod	1945E235	19,100	85,950
(ix) Retraction Actuator:			
(A) Outer Cylinder	1945E302, 1945F302	7,100	31,950
(B) Piston	1945E314	33,000	148,500
(C) Piston Rod End	01-747-061	8,000	36,000
(2) Nose Landing Gear:			
(i) Fork	1944E60	42,500	191,250
(ii) Cylinder	1944C2, 1944E2	18,500	83,250
(iii) Drag Brace Actuator:			
(A) Cylinder Terminal	1944D201	28,800	129,600
(B) Piston Rod	1944E204	22,000	99,000

(c) For helicopters modified by Supplemental Type Certificate (STC)

SH568NE, before further flight, remove from service each part listed in the following Table

2 of this AD on or before reaching the applicable life limit:

TABLE 2

Component	Part No.	Life limit hours TIS	Life limit cycles
(1) Main Landing Gear:			
(i) Cylinder	1945E2, 2071-2	24,000	108,000
(ii) Piston	1945E4, 2071-4	28,600	128,700
(iii) Axle Support Fitting	1945C12, 2071-12	7,400	33,300
(iv) Pin, Universal to Cylinder	1945C29, 2071-29	16,000	72,000
(v) Pin, Positioning Rod to Upper Torque Arm	1945A32, 2071-32	25,000	112,500
(vi) Drag Brace Rod End	1945E35, 2071-35	23,864	107,388
(vii) Upper Torque Arm	1945E46, 2071-46	26,829	120,730
(viii) Lower Torque Arm	1945C47, 2071-47	11,928	53,676
(ix) Lower Drag Brace	1945E74, 2071-74	46,000	207,000
(x) Retraction Brace	1945E76A11, 1945E76A12 2071-76-11, 2071-76-12	41,000	184,500
(xi) Axle	1945E85, 2071-85	23,380	105,210
(xii) Rod End, Positioning Rod	1945E235, 2071-235	13,600	61,200
(xiii) Retraction Actuator:			
(A) Outer Cylinder	1945E302, 1945F302	7,100	31,950
(B) Piston	1945E314	33,000	148,500
(C) Piston Rod End	01-747-061	8,000	36,000
(2) Nose Landing Gear:			
(i) Axle	1944B85, 2070-85	49,833	224,248
(ii) Fork	1944E60, 2070-60	32,000	144,000
(iii) Piston	1944E4, 2070-4	35,878	161,451
(iv) Cylinder	1944C2, 1944E2, 2070-2	13,500	60,750
(v) Drag Brace Actuator:			
(A) Cylinder Terminal	1944D201, 2070-201	23,000	103,500
(B) Piston Terminal	1944E212B, 2070-212	40,000	180,000
(C) Piston Rod	1944E204	22,000	99,000

(d) This AD revises the Limitations section of the maintenance manual by establishing or revising the retirement lives for the affected parts shown in Tables 1 and 2 of this AD and establishing cycle counting as an additional method to determine retirement for the affected parts. Installing STC SH568NE affects the retirement life of certain parts.

(e) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Boston Aircraft Certification Office, FAA. Operators shall submit their requests through an FAA Principal Maintenance Inspector, who may concur or comment and then send it to the Manager, Boston Aircraft Certification Office.

Note 2: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Boston Aircraft Certification Office.

(f) Special flight permits may be issued in accordance with 14 CFR 21.197 and 21.199 to operate the helicopter to a location where the requirements of this AD can be accomplished.

(g) This amendment becomes effective on April 2, 2002.

Issued in Fort Worth, Texas, on March 5, 2002.

Eric Bries,

*Acting Manager, Rotorcraft Directorate,
Aircraft Certification Service.*

[FR Doc. 02-6330 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-U

DEPARTMENT OF COMMERCE

Bureau of Export Administration

15 CFR Parts 734, 738, 740, 742, 743, 748, and 774

[Docket No. 020228044–2052–02]

RIN 0694–AC42

Correction to Rule Entitled: Implementation of the Wassenaar Arrangement List of Dual-Use Items Revisions: Computers; and Revisions to License Exception CTP

AGENCY: Bureau of Export Administration, Commerce.

ACTION: Final rule.

SUMMARY: On March 8, 2002 the Bureau of Export Administration (BXA) published a final rule revising the Commerce Control List to implement certain agreed changes in Category 4 (Computers) of the Wassenaar List of Dual-Use Goods and Technologies, specifically in the area of computers. This rule corrects an error in the rulemaking requirements section to indicate that this rule was determined by the Office of Management and Budget to be significant for purposes of Executive Order 12866.

DATES: This rule is effective March 18, 2002.

FOR FURTHER INFORMATION CONTACT: Sharron Cook in the Office of Exporter Services, Bureau of Export Administration, at (202) 482–2440.

SUPPLEMENTARY INFORMATION: In rule FR Doc. 02–5563 published on March 8, 2002, (67 FR 10611), BXA makes the following correction. On page 10613, in the first column, under Rulemaking Requirements #1, revise the phrase “not significant” to read “significant.”

Dated: March 12, 2002.

Eileen M. Albanese,

Director, Office of Exporter Services, Export Administration.

[FR Doc. 02–6296 Filed 3–15–02; 8:45 am]

BILLING CODE 3510–33–P

DEPARTMENT OF COMMERCE

Bureau of Export Administration

15 CFR Parts 734, 740, 742, 743, and 774

[Docket No. 020228045–2053–02]

RIN 0694–AC56

Corrections to Rule Entitled: Revisions to License Exception CTP: Implementation of Presidential Announcement of January 2, 2002

AGENCY: Bureau of Export Administration, Commerce.

ACTION: Final rule.

SUMMARY: On March 8, 2002 the Bureau of Export Administration (BXA) published a final rule revising License Exception CTP. This rule corrects errors in the rulemaking requirements section (to indicate that this rule was determined by the Office of Management and Budget to be significant for purposes of Executive Order 12866), authorities section, list of subjects, part listings, and an instruction to add a missing paragraph reference.

DATES: This rule is effective March 18, 2002.

FOR FURTHER INFORMATION CONTACT: Sharron Cook in the Office of Exporter Services, Bureau of Export Administration, at (202) 482–2440.

SUPPLEMENTARY INFORMATION: In rule FR Doc. 02–5562 published on March 8, 2002, (67 FR 10608), BXA makes the following corrections.

—On page 10608, in the third column, add 743 to the listing of 15 CFR parts.

—On page 10610, in the first column, under Rulemaking Requirements #1, revise the phrase “not significant” to read “significant.”

—On page 10610, in the second column, in the List of Subjects, revise “15 CFR Part 740” to read “15 CFR Parts 740 and 743.”

—On page 10610, in the second column, under the List of Subjects, revise the phrase “Accordingly, parts 734, 740, 742, and 774” to read “Accordingly, parts 734, 740, 742, 743, and 774.”

—On page 10610, in the second column, under the authority citation listings, following paragraph 4 insert a new paragraph 4a reading as follows:

4a. The authority citation for part 743 continues to read as follows:

Authority: 50 U.S.C. app. 2401 *et seq.*; Pub. L. 106–508; 50 U.S.C. 1701 *et seq.*; E.O. 13206, 66 FR 18397, April 9, 2001.

—On page 10610, in the third column, under part 742, revise “§ 740.12” to read “§ 742.12”.

—On page 10610, in the third column, under part 742, in instruction 9, revise the phrase “in paragraph (b)(3)(iv)(A)” to read “in paragraphs (b)(3)(i)(B) and (b)(3)(iv)(A).”

Dated: March 12, 2002.

Eileen M. Albanese,

Director, Office of Exporter Services, Export Administration.

[FR Doc. 02–6295 Filed 3–15–02; 8:45 am]

BILLING CODE 3510–33–P

DEPARTMENT OF COMMERCE

Bureau of Export Administration

15 CFR Parts 738 and 742

[Docket No. 020215031–2031–01]

RIN 0694–AC–53

Revisions and Clarifications to the Export Administration Regulations: Czech Republic, Hungary and Poland

AGENCY: Bureau of Export Administration, Commerce.

ACTION: Final rule.

SUMMARY: The Bureau of Export Administration maintains the Export Administration Regulations (EAR). This rule amends the EAR by removing the license requirements for certain regional stability items and for certain crime control items destined to the Czech Republic, Hungary and Poland to correctly reflect the status of those countries as NATO members.

DATES: This rule is effective: March 18, 2002.

FOR FURTHER INFORMATION CONTACT: Joan Roberts, Acting Director, Office of Strategic Trade and Foreign Policy Controls, Bureau of Export Administration, Telephone: (202) 482–0171, E-mail: jroberts@bxa.doc.gov.

SUPPLEMENTARY INFORMATION:

Background

The Bureau of Export Administration (BXA) maintains controls on certain military related items, such as military vehicles and certain specially designed commodities to be used to manufacture military equipment. These controls ensure regional stability in support of foreign policy. BXA also maintains controls on certain crime control and detection instruments and equipment, and related technology and software as a matter of foreign policy, to promote the observance of human rights throughout the world. Countries to which exports and reexports of these items are controlled are identified in Supplement No.1 to part 738 of the

EAR, the Commerce Country Chart, by an X in the regional stability (RS) column identifier RS 2; and crime control (CC) column identifiers: CC 1, CC 2, or CC 3. This rule amends the license requirements for certain crime control items destined to the Czech Republic, Hungary and Poland because these countries were recently admitted to NATO. The EAR is amended to correctly reflect the status of these countries as NATO members.

Rulemaking Requirements

1. This final rule has been determined to be not significant for purposes of E.O. 12866.

2. Notwithstanding any other provision of law, no person is required to respond nor shall any person be subject to a penalty for failure to comply with, a collection of information, subject to the requirements of the Paperwork Reduction Act, unless that collection of information displays a currently valid OMB Control Number. This rule involves a collection of information subject to the Paperwork Reduction Act of 1980 (44 U.S.C. 3501 *et seq.*). This collection has been approved by the Office of Management and Budget under control number 0694-0088, "Multi-Purpose Application," which carries a burden hour estimate of 45 minutes for a manual submission and 40 minutes for an electronic submission.

3. This rule does not contain policies with Federalism implications sufficient

to warrant preparation of a Federalism assessment under Executive Order 13132.

4. The provisions of the Administrative Procedure Act (5 U.S.C. 553) requiring notice of proposed rulemaking, the opportunity for public participation, and a delay in effective date, are inapplicable because this regulation involves a military and foreign affairs function of the United States (See 5 U.S.C. 553(a)(1)). Further, no other law requires that a notice of proposed rulemaking and an opportunity for public comment be given for this final rule. Because a notice of proposed rulemaking and an opportunity for public comment are not required to be given for this rule under 5 U.S.C. 553 or by any other law, the analytical requirements of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*) are not applicable.

Therefore, this regulation is issued in final form. Although there is no formal comment period, public comments on this regulation are welcome on a continuing basis. Comments should be submitted to Sheila Quarterman, Regulatory Policy Division, Bureau of Export Administration, Department of Commerce, P.O. Box 273, Washington, DC 20044.

List of Subjects in 15 CFR Parts 738 and 742 Exports, Foreign trade.

Accordingly, Parts 738 and 742 of the Export Administration Regulations (15

CFR parts 730-774) are amended as follows:

1. The authority citation for 15 CFR Part 738 is revised to read as follows:

Authority: 50 U.S.C. app. 2401 *et seq.*; 50 U.S.C. 1701 *et seq.*; 10 U.S.C. 7420; 10 U.S.C. 7430(e); 18 U.S.C. 2510 *et seq.*; 22 U.S.C. 287c; 22 U.S.C. 3201 *et seq.*; 22 U.S.C. 6004; 30 U.S.C. 185(s), 185(u); 42 U.S.C. 2139a; 42 U.S.C. 6212; 43 U.S.C. 1354; 46 U.S.C. app. 466c; 50 U.S.C. app. 5; Sec. 901-911, Publ. L. 106-387; Sec. 221, Publ. L. 107-56; E.O. 13026, 61 FR 58767, 3 CFR, 1996 Comp., p. 228; E.O. 13222, 66 FR 44025, August 22, 2001.

2. The authority citation for 15 CFR 742 is revised to read as follows:

Authority: 50 U.S.C. app. 2401 *et seq.*; 50 U.S.C. 1701 *et seq.*; 18 U.S.C. 2510 *et seq.*; 22 U.S.C. 3201 *et seq.*; 42 U.S.C. 2139a; Sec. 901-911, Publ. L. 106-387; Sec. 221, Publ. L. 107-56; E.O. 12058, 43 FR 20947, 3 CFR, 1978 Comp., p. 179; E.O. 12851, 58 FR 33181, 3 CFR, 1993 Comp., p. 608; E.O. 12938, 59 FR 59099, 3 CFR, 1994 Comp., p. 950; E.O. 13026, 61 FR 58767, 3 CFR, 1996 Comp., p. 228; E.O. 13222, 66 FR 44025, August 22, 2001; Notice of November 9, 2001, 66 FR 56965, November 13, 2001.

PART 738—[AMENDED]

3. Supplement No. 1 to part 738 is amended by revising the entries for "Czech Republic," "Hungary" and "Poland" to read as follows:

SUPPLEMENT NO. 1 TO PART 738—COMMERCE COUNTRY CHART [Reason for Control]

Countries	Chemical & Biological Weapons			Nuclear Nonproliferation		National Security		Missile Tech	Regional Stability		Fire-arms Convention	Crime Control			Anti-Terrorism	
	CB 1	CB 2	CB 3	NP 1	NP 2	NS 1	NS 2	MT 1	RS 1	RS 2	FC 1	CC 1	CC 2	CC 3	AT 1	AT 2
Czech Republic	*		*		*		*		*		*		*			
	X					X	X	X	X							
Hungary	*		*		*		*		*		*		*			
	X					X	X	X	X							
Poland	*		*		*		*		*		*		*			
	X					X	X	X	X							
	*		*		*		*		*		*		*			

PART 742—[AMENDED]

4. Section 742.6 is amended by revising paragraph (a)(2) to read as follows:

§ 742.6 Regional stability.

(a) * * *

(2) As indicated in the CCL and in RS Column 2 of the Country Chart (see Supplement No. 1 to part 738 of the EAR), a license is required to any destination *except* countries in Country

Group A:1 (see Supplement No. 1 to part 740 of the EAR), Czech Republic, Hungary, Iceland, New Zealand and Poland for military vehicles and certain commodities (specially designed) used to manufacture military equipment, described on the CCL in ECCNs 0A018.c, 1B018.a, 2B018, and 9A018.a and .b.

* * * * *

Dated: March 8, 2002.

James J. Jochum,

Assistant Secretary for Export Administration.

[FR Doc. 02-6297 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-33-P

FEDERAL TRADE COMMISSION**16 CFR Parts 801 and 802****Premerger Notification; Reporting and Waiting Period Requirements****AGENCY:** Federal Trade Commission.**ACTION:** Final rule.

SUMMARY: The Federal Trade Commission is amending the premerger notification rules, which require the parties to certain mergers or acquisitions to file reports with the Commission and with the Assistant Attorney General in charge of the Antitrust Division of the Department of Justice and to wait a specified period of time before consummating such transactions, pursuant to section 7A of the Clayton Act. The filing and waiting period requirements enable these enforcement agencies to determine whether a proposed merger or acquisition may violate the antitrust laws if consummated and, when appropriate, to seek a preliminary injunction in Federal court to prevent consummation. The rule amendments are necessary to address public comments regarding the proposed rules published February 1, 2001, and will increase the clarity and improve the effectiveness of the rules.

DATES: These final rules are effective on April 17, 2002.

FOR FURTHER INFORMATION CONTACT:

Marian R. Bruno, Assistant Director, Karen E. Berg, Attorney, or B. Michael Verne, Compliance Specialist, Premerger Notification Office, Bureau of Competition, Room 303, Federal Trade Commission, 600 Pennsylvania Avenue, NW., Washington, DC 20580. Telephone: (202) 326-3100.

SUPPLEMENTARY INFORMATION: On February 1, 2001, the Commission published in the **Federal Register** interim and proposed rules amending the Hart-Scott-Rodino rules ("HSR rules") contained in 16 CFR parts 801, 802 and 803. The interim rules took effect upon publication in the **Federal Register** and implemented amendments to section 7A of the Clayton Act enacted on December 21, 2000 ("2000 Amendments"). The proposed rules recommended other changes improving and updating the HSR rules and did not take effect upon publication. Both sets of rules invited public comments.

The Commission, with the concurrence of the Assistant Attorney General, is adopting the proposed rules, previously published on February 1, 2001, as final with certain further changes in response to the public comments, as described below. The Commission received eighteen public comments addressing either or both the

interim rules (66 FR 8679-8721) and the proposed rules (66 FR 8723-8729). Fifteen of the eighteen public comments received pertained to the proposed rules.

The following provided public comments on the proposed rules to the Commission:

1. Baker & McKenzie (3/19/01)
2. Dockstader, Robert A. (3/19/01)
3. Ford Motor Company (Bolerjack, Stephen D.) (3/19/01)
4. Fulbright & Jaworski LLP (Wellington, Daniel L.) (3/19/01)
5. Jones, Day, Reavis & Pogue (Smith, Tom D.) (3/19/01)
6. McDermott, Will & Emery (Bloch, Ronald A.) (3/19/01)
8. National Association of Manufacturers (NAM) (3/29/01)
10. Otis, Steve (2/14/01)
11. Paul, Weiss, Rifkind, Wharton & Garrison (Malaquin, Didier) (3/1/01)
12. Gibson, Dunn & Crutcher (Pfunder, Malcolm R.) (3/19/01)
13. Section of Antitrust Law of the American Bar Association (3/19/01)
14. Shearman & Sterling (Prince, Kenneth S.) (3/19/01)
15. Skadden, Arps, Slate, Meagher & Flom, LLP (Stoll, Neal R. Esq., et al) (3/19/01)
16. Kirkland & Ellis (Sonda, James and Jachino, Dani) (3/19/01)
17. Willkie, Farr & Gallagher (Gartner, Steven J.) (3/19/01)

PART 801—COVERAGE RULES

No public comments were received concerning Part 801 of the proposed rules. These proposed changes include updating examples in §§ 801.4, 801.14 and 801.90; and amending § 801.15 to reflect the \$50 million nexus with U.S. commerce threshold for foreign transactions and give proper reference to other rules sections. The Commission is adopting those proposed rules as final without change.

PART 802—EXEMPTION RULES*Section 802.2 Certain acquisitions of real property assets.*

The proposed rules would amend § 802.2(g), mainly by removing "associated agricultural assets" from the agricultural real property exemption. Under the current rules, such assets are defined as assets that are integral to the agricultural business activities conducted on the property, including inventory (e.g., livestock, poultry, crops, fruit, vegetables, milk, eggs), structures that house livestock raised on the real property, fertilizer, and animal feed.

Comment 12 questioned the justification for removing the associated agricultural assets—particularly structures and inventories of crops, animal feed or fertilizer—from the exemption. The comment suggested that acquisitions of these assets would not

potentially be of substantive antitrust interest.

The Commission has concluded that it is appropriate to remove associated agricultural assets from this real property exemption, as proposed. As the Statement of Basis and Purpose ("SBP") to the Proposed Rules states, doing so will eliminate whatever ambiguity may arguably exist in the definition of "associated agricultural assets." It also refocuses the rule on agricultural *real* property which was the initial intent of the exemption when promulgated. The more-than-threelfold increase in the statutory size-of-transaction test to \$50 million will continue to exempt acquisitions of agricultural property unless the additional assets being acquired—whether within or beyond the definition of "associated agricultural assets"—are valued in excess of \$50 million. The Commission believes that the elimination of "associated agricultural assets" from the agricultural property exemption simplifies the rule without significantly limiting the applicability of that exemption. If a significant number of agricultural property transactions are reported under HSR because of the "associated agricultural assets" conveyed in the transaction, the Commission can revisit the language of § 802.2(g).

Section 802.6 Federal agency approval.

Proposed § 802.6(b) was revised to state a general rule regarding mixed transactions rather than one that is industry specific. No comments were received regarding this rule revision, therefore the Commission is adopting this Proposed Rule as final without change.

Section 802.8 Certain supervisory acquisitions.

Proposed § 802.8 corrected a typographical error. No comments were received regarding this rule revision, therefore the Commission is adopting this Proposed Rule as final without change.

Sections 802.50 and 802.51 Foreign acquisitions.

The Proposed Rules would restructure and amend the exemptions contained in §§ 802.50 and 802.51. The Commission received fifteen comments regarding these proposed rules. One proposed amendment to these rules increases the thresholds for measuring nexus with U.S. commerce to \$50 million from \$15 million and \$25 million. No comments were received concerning the increase to \$50 million of the \$15 million and \$25 million nexus with U.S. commerce

thresholds contained in these exemptions. Consequently, these increased thresholds will be implemented without change from the Proposed Rules.

The comments focused on five other aspects of the proposed rules: (1) The period used to determine sales in or into the U.S.; (2) the method of valuation used for assets located in the U.S.; (3) the elimination of the \$110 million aggregate U.S. sales and assets exemption for transactions valued in excess of \$200 million; (4) the elimination of the absolute exemption for acquisitions of assets located outside of the U.S. by a foreign person; and (5) the applicability of aggregation of the sales and assets of multiple foreign issuers from the same acquired person to both U.S. and foreign acquiring persons.

The Commission is adopting Proposed §§ 802.50 and 802.51 as final, with two changes in response to these public comments. First, the measure of sales in or into the U.S. will be sales of the most recent fiscal year, rather than the sum of the most recent fiscal year's sales and sales year-to-date, as proposed. The Commission believes that the burden on the parties of determining any measure of sales in or into the U.S. beyond the most recent fiscal year of the parties may well outweigh the benefit to the agencies in capturing transactions involving a recent upswing in U.S. sales. Second, § 802.51 will be amended to correct a drafting error which resulted in aggregation of sales in or into the U.S. and assets located in the U.S. being applicable only to foreign persons acquiring multiple foreign issuers from the same acquired person. This error was discovered shortly after publication and will be corrected with additional language in paragraph (a) of the rule. This correction makes it clear that this aspect of the rule is intended to apply to acquisitions by both U.S. and foreign acquiring persons. These provisions, as well as others addressed by the comments, are discussed below. Finally, in a technical correction, the reference to § 801.40(c)(2) in paragraphs 802.50(b)(3), 802.51(a)(1), 802.51(b)(1), and 802.51(c)(3), has been changed to § 801.40(d)(2) to reflect the renumbering of that section.

(1) The Measure of Sales in or Into the United States

Comments 1–6 and 10–17 criticized the proposed requirement that sales in or into the U.S. be calculated by adding those sales from the last fiscal year to such sales generated to date since the end of that fiscal year, calculated no more than sixty days prior to the filing

of notification or if notification is not required, within sixty days prior to the consummation of the acquisition. This proposed change reflected the recognition that sales figures based on a party's most recent fiscal year may be several months out of date and was intended to ensure that where U.S. sales generated by foreign assets and voting securities trend steeply upward prior to the acquisition, a filing would be required if that trend resulted in over \$50 million in U.S. sales. The comments expressed a variety of concerns and offered several alternatives.

Comment 1 stated that this proposed method of calculating combined sales would, in many transactions, remove all benefit of the increased \$50 million threshold for U.S. sales. It further noted that the requirement to combine sales could result in a filing obligation even where U.S. sales have been stagnating or even declining. The comment suggested that the requirement would produce widely disparate results based solely on when the transaction closes (*i.e.*, transactions that propose to close later in the year will be less likely to be able to claim the exemption than those that close early in the year). The comment proposed that the agencies' goal could be accomplished by requiring the comparison of U.S. sales over a two year period, and determining the applicability of an exemption based on the greater of U.S. sales for a single year in that period.

Comments 2, 3, 13 and 15 addressed the same concerns and suggested an alternative approach of using the higher of the most recent fiscal year's sales or estimated sales for the current year-to-date. Comment 13 further predicted that the proposed change would substantially narrow the exemption previously available and increase the number of transactions that are reportable.

Comment 4 suggested that a more equitable method would be to determine sales in the twelve months prior to filing or closing the transaction, calculated within sixty calendar days prior to filing notification or, if no filing is required, within sixty calendar days of closing.

Comment 5 stated that determining the value of sales in or into the U.S. is often extraordinarily complex and time-consuming and that the proposed revisions do not reduce that burden. It further noted that while corporations have methods for analyzing such data, these methods are generally geared toward quarterly and annual assessments and are virtually never performed on an *ad hoc* basis. Outside of the audit procedures currently in place, it suggested that it is not

practical, and perhaps not even possible, to take a meaningful snapshot of current revenues. The comment recommended deleting the requirement that current year sales be analyzed.

Comment 6 observed that throughout the rules, the determination of sales is always on an annual basis and is found in the reporting person's last year-end, consolidated statement of operations. It further opined that there is no suggestion that anti-competitive mergers have escaped review because of sharp upward trends in U.S. sales.

Comment 10 questioned why the rules for a foreign exemption should be particularly concerned about changes to sales since the end of the last fiscal year, when § 801.11 (measuring net sales for the size-of-person test) is not. Comment 12 similarly questioned why the change seeks to address an issue (a recent increase in U.S. sales) which arises in both foreign and domestic transactions, and no similar change is proposed for dealing with domestic transactions. It also suggested the possible approach of using the greater of the previous year's sales or sales year-to-date, but noted that the approach would still suffer from inconsistency with other provisions in the rules and further observed that current information is often difficult to obtain from foreign entities.

Comments 11, 14, and 16 noted that requiring the aggregation of sales since the end of the preceding fiscal year will lead in certain cases to uncertainty as to whether or not a transaction is reportable and places on the parties to a transaction the added burden of monitoring the sales of a foreign target while negotiations are in progress. Comment 14 suggested two alternative methods of calculation. One method was to determine a twelve month average of sales by adding the last fiscal year to the sales year-to-date, dividing the total by the number of months included, and multiplying this figure by twelve. The second suggested method was to use the most recent twelve months calculated within sixty days of filing or closing.

Finally, Comment 17 asserted that the proposed change, setting forth the time in which the calculation must be made, is unclear and imposes undue burden upon the parties that could generate delays in transactions. It proposed an alternative test of considering the greater of sales in the most recent fiscal year or sales over the last four available fiscal quarterly periods. It further stated that the parties should be entitled to a consistent cut-off date for calculating sales in or into the U.S., regardless of whether the transaction proves to be subject to notification. The comment

recommended that the parties measure these sales as of the end of the most recent quarterly period available as of the date the parties enter into an agreement, so long as no more than 135 days have elapsed since the end of that quarterly period. It suggested that this approach would provide the parties certainty; allow sufficient time to gather information that is not always readily available; minimize the burden imposed by requiring sales for a fiscal year that has not yet ended; properly take into account sales trends; and allow most parties to rely upon their existing reporting practices.

The Commission recognizes the burden on the parties in determining sales in or into the U.S. for any period of time other than the filing person's most recent fiscal year. The Commission also agrees with the observation that aggregating sales from the most recent fiscal year with those year-to-date may have the undesirable result of making acquisitions reportable where sales in or into the U.S. in the current year may be steady or even declining. The Commission considered the many alternative methods suggested in the comments (*e.g.*, most recent four quarters, most recent twelve months, greater of two years, greater of year-to-date or last fiscal year, twelve-month average) but was unable to discern how any of these methods would be significantly less burdensome than the approach put forth in the Proposed Rules. All of these approaches would also require compilation of data that is not captured in the ordinary course of business by many persons filing notification. Consequently, in the Final Rules, the measure of sales in or into the U.S. for purposes of §§ 802.50 and 802.51 will be those of the most recently completed fiscal year.

(2) Valuation of Assets Located in the United States

Comments 1, 3, 6 and 13 objected to the proposed change from book value to fair market value for measuring assets located in the U.S. The Commission believes that this change is appropriate in order to reflect more accurately a foreign person's nexus with U.S. commerce, to harmonize these sections with the rest of the rules, and to address questions frequently asked of the PNO concerning the use of book value to make this determination. Specifically, intangible assets such as U.S. patents and other intellectual property were often not carried on the books of a foreign person, and the question has frequently arisen as to what value should be attributed to these intangible assets and what method should be used

to determine their book value. In these instances, the PNO advised parties to use fair market value.

Comment 1 asserted that the Commission's proposal is inconsistent with the rest of the rules and that the implementation of a fair market value test would impose a new, substantial burden upon parties in voting securities transactions. It argued that the size-of-person test is based on an existing balance sheet, not on a market valuation, and that it is only for assets that are being acquired that the rules require a fair market valuation. The comment suggested that in a stock deal, the market value of assets is not easily determinable, and any excess over the book value of the assets of the acquired company is reflected as goodwill on the balance sheet of the acquired company, precisely in recognition of the difficulties of a market value appraisal. It further maintained that the competitive significance and impact on U.S. commerce of a proposed acquisition will likely not turn upon whether the value of the acquired company's assets located in the U.S. has increased since its last book value calculation.

Comment 3 also argued that an additional burden is placed on the parties to extract the specific U.S. assets and determine their fair market value. It states that fair market valuation may be subject to dispute by the agencies, thus subjecting the parties to possible penalties, while book value is a simple, readily available value and provides certainty to parties seeking to determine whether the exemption is available. Comment 13 agreed that an additional burden is imposed by fair market valuation and also complained that some measure of certainty is lost since the agencies could dispute that valuation.

Lastly, Comment 6 claimed that the Commission's stated justification for the proposed rule change appeared to lack a factual foundation, arguing that consistency throughout the rules requires that book value be retained as the measure of value. It further submitted that book value is readily available and that requiring the acquiring person to determine the fair market value of the acquired person's, and in some cases its own, U.S. property imposes an unreasonable new burden. The comment concluded that, absent compelling evidence that a significant number of anticompetitive transactions will escape premerger review without this change, the book value of U.S. assets should continue to govern.

The Commission recognizes that in some instances the requirement to

calculate the fair market value of assets located in the U.S. may impose additional burden on the acquiring person. However, in the vast majority of cases it will be readily apparent that the value of the assets clearly is above or below the \$50 million threshold, and determination of whether or not the exemption is applicable will require a minimal amount of effort by the acquiring person.

As to the alleged inconsistency with the methodology used in determining the size-of-person of a party, the Commission notes that the \$50 million threshold in §§ 802.50 and 802.51 is not a size-of-person test, but rather a "size-of-nexus with the U.S." test. The fair market value of assets located in the U.S. is a far more accurate assessment of the true nexus with U.S. commerce at the present time. The book value may be out of date and may not reflect the true value, especially in the case of assets which constitute an ongoing business, since a portion of the value of those assets may be carried on the books as goodwill. Also, assets may be carried on the books showing significant depreciation that does not reflect their actual value.

For these reasons, the Commission believes that the potential burden on a small number of transactions is outweighed by the benefit to the agencies in requiring a current and meaningful measure of a transaction's nexus with U.S. commerce. Therefore, the Commission will adopt the proposed change to fair market value for calculating the value of assets located in the U.S.

(3) Elimination of the \$110 Million Aggregate U.S. Sales and Assets Exemption for Transactions Valued in Excess of \$200 Million

Comments 1 and 13 asserted that the elimination of this exemption for transactions valued in excess of \$200 million is inappropriate. Comment 1 contended that there is no discussion in the 1978 SBP of the import now apparently attributed by the Commission to the overall value of a transaction in determining whether a transaction may have an anticompetitive impact on U.S. commerce. It argued that the result of this proposed change is not consistent with the original rationale for creating this exemption, and that the value of a transaction outside of the U.S. does not indicate in any way the transaction's potential anticompetitive effects in the U.S. Comment 13 states that the elimination of this portion of the exemption will greatly narrow its reach.

While this change may marginally narrow the exemptions, the general increase in the reporting threshold to over \$50 million, together with the increase in the \$15 million and \$25 million nexus tests to \$50 million, will significantly expand the number of exempt foreign transactions.

In the SBP for the Proposed Rules, the Commission referenced the 1978 SBP which explains that the \$110 million threshold was adopted to approximate the size-of-person criteria of Section 7A(a)(2), as it seemed appropriate and consistent with congressional intent not to exempt a transaction involving two foreign persons with a U.S. presence similar in size to the general criteria of the act for all persons. 43 FR 33498 (July 31, 1978). Since the new legislation removes the size-of-person test for acquisitions valued at over \$200 million, the Commission likewise believes that it is appropriate and consistent to require filings from foreign persons, regardless of the size of their U.S. presence, where the transaction is valued at over \$200 million and the \$50 million nexus test of these exemption rules is satisfied.

(4) Elimination of the Absolute Exemption for Acquisitions of Assets Located Outside of the U.S. by a Foreign Person

Comment 13 claimed that the Commission sets forth no explanation as to why such transactions are likely to raise competitive issues in the U.S. in order to justify removing the exemption. The Commission clearly stated in the SBP to the Proposed Rules that experience at both agencies has shown that foreign asset acquisitions can and do have a direct impact on the U.S. economy and that this is more likely to be true where the assets generate over \$50 million in sales in or into the U.S. Thus, the Commission continues to believe that it is appropriate to require that their acquisition be reported where there is a substantial nexus to U.S. commerce. This approach makes the rule consistent with the treatment of U.S. acquiring persons.

(5) Applicability of Aggregation of the Sales and Assets of Multiple Foreign Issuers From the Same Acquired Person to Both U.S. and Foreign Acquiring Persons

Comments 11 and 17 correctly noted a section numbering error in § 802.51. The intent was to require the aggregation of sales and assets of multiple foreign issuers, which are being acquired from the same acquired person, by both foreign and U.S. acquiring persons. This numbering error

was discovered shortly after publication of the Proposed Rules and is corrected by adding paragraph (a)(3) which reads: "If interests in multiple foreign issuers are being acquired from the same acquired person, the assets located in the United States and sales in or into the United States of all the issuers must be aggregated to determine whether the \$50 million thresholds are exceeded." This revision will make the intent of the rule clear. An example has been added to illustrate the aggregation requirement.

Section 802.52 Acquisitions by or from Foreign Governmental Corporations

The example in Section 802.52 has been amended to reflect the new \$50 million threshold for measuring nexus with U.S. commerce.

Other Comments

In addition to the above noted comments, Comment 8 opposed all proposed changes to the foreign exemptions on the grounds that they narrowed the scope of the exemptions. It recommended broadening the exemptions instead, but offered no suggestions as to how this should be accomplished. This comment, as well as Comments 1 and 3, based its recommendation on the International Competition Policy Advisory Committee ("ICPAC") (Report to the Attorney General of the International Competition Policy Advisory Committee (February 2000)) finding that there were far too many filings in fiscal year 1999 involving foreign transactions. The ICPAC report dealt with filings subject to the prior \$15 million size-of-transaction threshold and does not take into consideration changes in the level of filings as a result of the 2001 Amendments to the statute. Despite the marginal narrowing of the exemption in the areas discussed above, the Commission believes that the increase in the statutory size-of-transaction threshold to \$50 million and the increase in the dollar thresholds in §§ 802.50 and 802.51 will dramatically reduce the number of foreign transaction filings overall.

Regulatory Flexibility Act

The Regulatory Flexibility Act, 5 U.S.C. 601–612, requires that the agency conduct an initial and final regulatory analysis of the anticipated economic impact of the proposed amendments on small businesses, except where the agency head certifies that the regulatory action will not have a significant economic impact on a substantial number of small entities. 5 U.S.C. 605.

Because of the size of the transactions necessary to invoke a Hart-Scott-Rodino

filing, the premerger notification rules rarely, if ever, affect small businesses. Indeed, the recent amendments to Section 7A of the Clayton Act, which these rule amendments implement, were intended to reduce the burden of the premerger notification program by exempting all transactions valued at \$50 million or less. Further, none of the rule amendments expands the coverage of the premerger notification rules in a way that would affect small business. Accordingly, the Commission certifies that these rules will not have a significant economic impact on a substantial number of small entities. This document serves as the required notice of this certification to the Small Business Administration.

Paperwork Reduction Act

The Paperwork Reduction Act of 1995 ("PRA"), 44 U.S.C. 3501–3518, requires agencies to submit requirements for "collections of information" to the Office of Management and Budget ("OMB") and obtain clearance prior to instituting them. Such collections of information include reporting, recordkeeping, or disclosure requirements contained in regulations. The HSR premerger notification rules and Form contain information collection requirements as defined by the PRA that have been reviewed and approved by OMB under OMB Control No. 3084–0005 (preceding the latest HSR amendments). Because the Final Rules would not affect the information collection requirements of the premerger notification program beyond those of the proposed rules, they are not being resubmitted to OMB for review pursuant to the PRA. The Supporting Statement accompanying the Request for OMB Review states that the total burden imposed on the members of the public subject to the requirements of the Act, including the final rules, is estimated to be 192,089 hours per year (based on fiscal year 2000 filings). This constitutes approximately a 47% reduction from what the burden estimate would be absent the final rules and based on the number of fiscal year 2000 filings. The Commission is seeking 3-year clearance with the requisite submissions to OMB.

List of Subjects in 16 CFR Parts 801 and 802

Antitrust, Reporting and recordkeeping requirements.

Accordingly, for the reasons stated in the preamble, the Federal Trade Commission amends 16 CFR Parts 801 and 802 as follows:

PART 801—COVERAGE RULES

1. The authority citation for Part 801 continues to read as follows:

Authority: 15 U.S.C. 18a(d).

2. Amend § 801.4 by revising Example 5 in paragraph (b) to read as follows:

§ 801.4 Secondary acquisitions.

* * * * *

(b) * * *

Examples: * * *

5. In example 4 above, suppose the consideration paid by "A" for the acquisition of B is \$60 million worth of the voting securities of "A." By virtue of § 801.2(d)(2), "A" is both an acquiring and acquired person; B is an acquired person and B's shareholders are acquiring persons. A will still be deemed to have acquired control of B, and therefore the resulting acquisition of the voting securities of X is a secondary acquisition. Although B's shareholders are now also acquiring persons, unless one of them gains control of "A" in the transaction, no B shareholder makes a secondary acquisition of stock held by "A." If the consideration paid by "A" is the voting securities of one of "A's" subsidiaries and a shareholder of B thereby gains control of that subsidiary, the shareholder will make secondary acquisitions of any minority holdings of that subsidiary.

* * * * *

3. Amend § 801.14 by revising Example 2 in paragraph (b) to read as follows:

§ 801.14 Aggregate total amount of voting securities and assets.

* * * * *

(b) * * *

Examples: * * *

2. In the previous example, assume that the assets acquisition occurred first, and that the acquisition of the voting securities is to occur within 180 days of the first acquisition. "A" now looks to § 801.13(b)(2) and determines that the previously acquired assets are not treated "as part of the present acquisition" because the second acquisition is of voting securities and not assets; thus, the asset and voting securities acquisitions are not treated as one transaction. Therefore, the second acquisition would not be subject to the requirements of the act since the value of the securities to be acquired does not exceed the \$50 million size-of-transaction test.

4. Amend § 801.15 by revising the introductory text, paragraphs (a)(2) and (b), and Examples 1, 4, 5, 7, and 8 in paragraph (c), to read as follows:

§ 801.15 Aggregation of voting securities and assets the acquisition of which was exempt.

Notwithstanding § 801.13, for purposes of determining the aggregate total amount of voting securities and assets of the acquired person held by the acquiring person under Section 7A(a)(2)

and § 801.1(h), none of the following will be held as a result of an acquisition:

(a) * * *

(2) Sections 802.1, 802.2, 802.5, 802.6(b)(1), 802.8, 802.31, 802.35, 802.52, 802.53, 802.63, and 802.70 of this chapter;

(b) Assets or voting securities the acquisition of which was exempt at the time of acquisition (or would have been exempt, had the act and these rules been in effect), or the present acquisition of which is exempt, under Section 7A(c)(9) and §§ 802.3, 802.4, 802.50(a), 802.51(a), 802.51(b) and 802.64 of this chapter unless the limitations contained in Section 7A(c)(9) or those sections do not apply or as a result of the acquisition would be exceeded, in which case the assets or voting securities so acquired will be held; and

(c) * * *

Examples: 1. Assume that acquiring person "A" is simultaneously to acquire \$51 million of the convertible voting securities of X and \$12 million of the voting common stock of X. Since the overall value of the voting securities to be acquired (§ 801.1 defines convertible voting securities as "voting securities") is greater than \$50 million, "A" must determine whether it is obliged to file notification and observe a waiting period before acquiring the securities. However, because § 802.31 of this chapter is one of the exemptions listed in paragraph (a)(2) of this section, "A" would not hold the convertible voting securities as a result of this acquisition. Therefore, since as a result of the acquisition "A" would hold only the \$12 million of common stock, the size-of-transaction tests of Section 7A(a)(2) would not be satisfied, and "A" need not observe the requirements of the act before acquiring the common stock. (Note, however, that the \$51 million of convertible voting securities would be reflected in "A's" next regularly prepared balance sheet, for purposes of § 801.11.)

* * * * *

4. Assume that acquiring person "B," a United States person, acquired from corporation "X" two manufacturing plants located abroad, and assume that the acquisition price was \$160 million. In the most recent fiscal year, sales into the United States attributable to the plants were \$40 million, and thus the acquisition was exempt under § 802.50(a) of this chapter. Within 180 days of that acquisition, "B" seeks to acquire a third plant from "X," to which United States sales of \$12 million were attributable in the most recent fiscal year. Since under § 801.13(b)(2), as a result of the acquisition, "B" would hold all three plants of "X," and the \$50 million limitation in § 802.50(a) of this chapter would be exceeded, under paragraph (b) of this rule, "B" would hold the previously acquired assets for purposes of the second acquisition. Therefore, as a result of the second acquisition, "B" would hold assets of "X" exceeding \$50 million in sales in or into the United States, would not qualify for the exemption in § 802.50(a) of

this chapter, and must observe the requirements of the act and file notification for the acquisition of all three plants before acquiring the third plant.

5. "A" acquires producing oil reserves valued at \$400 million from "B." Two months later, "A" agrees to acquire oil and gas rights valued at \$75 million from "B." Paragraph (b) of this section and § 801.13(b)(2) require aggregating the previously exempt acquisition of oil reserves with the second acquisition. If the two acquisitions, when aggregated, exceed the \$500 million limitation on the exemption for oil and gas reserves in § 802.3(a), "A" and "B" will be required to file notification for the latter acquisition, including within the filings the earlier acquisition. Since, in this example, the total value of the assets in the two acquisitions, when aggregated, is less than \$500 million, both acquisitions are exempt from the notification requirements. In determining whether the value of the assets in the two acquisitions exceeds \$500 million, "A" need not determine the current fair market value of the oil reserves acquired in the first transaction, since these assets are now within the person of "A." Instead, "A" is directed by § 801.13(b)(2)(ii) to use the value of the oil reserves at the time of their prior acquisition in accordance with § 801.10(b).

* * * * *

7. In Example 6, above, assume that "X" acquired 30 percent of the voting securities of M and proposes to acquire 40 percent of the voting securities of N, another entity controlled by "Z." Assume also that M's assets at the time of "X's" acquisition of M's voting securities consisted of \$90 million worth of producing coal reserves and non-exempt assets with a fair market value of \$39 million, and that N's assets currently consist of \$60 million worth of producing coal reserves and non-exempt assets with a fair market value of \$28 million. Since "X" acquired a minority interest in M and intends to acquire a minority interest in N, and since M and N are controlled by "Z," the assets of M and N must be aggregated, pursuant to §§ 801.15(b) and 801.13, to determine whether the acquisition of N's voting securities is exempt or whether it is reportable pursuant to the terms of § 802.4(c) of this chapter. "X" is required to determine the current fair market value of M's assets. If the fair market value of M's coal reserves is unchanged, the aggregated exempt assets do not exceed the limitation for coal reserves under § 802.3(b) of this chapter. However, if the present fair market value of N's non-exempt assets also is unchanged, the present fair market value of the non-exempt assets of M and N when aggregated is greater than \$50 million. Thus the acquisition of the voting securities of N is not exempt under § 802.4 of this chapter. If "X" proposed to acquire 50 percent or more of the voting securities of both M and N in the same acquisition, the assets of M and N must be aggregated to determine if the acquisition of the voting securities of both issuers is exempt. Since the fair market value of the aggregated non-exempt assets exceeds \$50 million, the acquisition would not be exempt.

8. "A" acquired 49 percent of the voting securities of M and 45 percent of the voting

securities of N. Both M and N are controlled by "B." At the time of the acquisition, M held rights to producing coal reserves worth \$90 million and N held a producing coal mine worth \$90 million. This acquisition was exempt since the aggregated holdings fell below the \$200 million limitation for coal in § 802.3(b) of this chapter. A year later, "A" proposes to acquire an additional 10 percent of the voting securities of both M and N. In the intervening year, M has acquired coal reserves so that its holdings are now valued at \$140 million, and the value of N's assets remained unchanged. "A's" second acquisition would not be exempt. "A" is required to determine the value of the exempt assets and any non-exempt assets held by any issuer whose voting securities it intends to acquire before each proposed acquisition (unless "A" already owns 50 percent or more of the voting securities of the issuer) to determine if the value of those holdings of the issuer falls below the limitation of the applicable exemption. Here, the holdings of M and N now exceed the \$200 million exemption for acquisitions of coal reserves in § 802.3 of this chapter, and thus do not qualify for the exemption of voting securities provided by § 802.4(a) of this chapter.

5. Amend § 801.90 by revising Example 1 to read as follows:

§ 801.90 Transactions or devices for avoidance.

* * * * *

Examples: 1. Suppose corporations "A" and "B" wish to form a joint venture. "A" and "B" contemplate a total investment of over \$100 million in the joint venture; persons "A" and "B" each has total assets in excess of \$100 million. Instead of filing notification pursuant to § 801.40, "A" creates a new subsidiary, A1, which issues half of its authorized shares to "A." Assume that A1 has total assets of \$3000. "A" then sells 50 percent of its A1 stock to "B" for \$1500. Thereafter, "A" and "B" each contribute \$53 million to A1 in exchange for the remaining authorized A1 stock (one-fourth each to "A" and "B"). "A"'s creation of A1 was exempt under § 802.30 of this chapter; its \$1500 sale of A1 stock to "B" did not meet the size-of-transaction filing threshold in Section 7A(a)(2)(B); and the second acquisitions of stock in A1 by "A" and "B" were exempt under Sections 7A(c)(3) and (10), because "A" and "B" each already controlled A1, based on their holdings of 50 percent of A1's then-outstanding shares. Since this scheme appears to be for the purpose of avoiding the requirements of the act, the sequence of transactions will be disregarded. The transactions will be viewed as the formation of a joint venture corporation by "A" and "B" having over \$10 million in assets. Such a transaction would be covered by § 801.40, and "A" and "B" must file notification and observe the waiting period.

* * * * *

PART 802—EXEMPTION RULES

6. The authority citation for Part 802 continues to read as follows:

Authority: 15 U.S.C. 18a(d).

7. Revise § 802.2(g) to read as follows:

§ 802.2 Certain acquisitions of real property assets.

* * * * *

(g) *Agricultural property.* An acquisition of agricultural property and assets incidental to the ownership of such property shall be exempt from the requirements of the act. Agricultural property is real property that primarily generates revenues from the production of crops, fruits, vegetables, livestock, poultry, milk and eggs (activities within NAICS sector 11).

(1) Agricultural property does not include either:

(i) Processing facilities such as poultry and livestock slaughtering, processing and packing facilities; or
(ii) Any real property and assets either adjacent to or used in conjunction with processing facilities that are included in the acquisition.

(2) In an acquisition that includes agricultural property, the transfer of any assets that are not agricultural property or assets incidental to the ownership of such property (cash, prepaid taxes or insurance, rentals receivable and the like) shall be subject to the requirements of the act and these rules as if such assets were being transferred in a separate acquisition.

* * * * *

8. Amend § 802.6 by revising paragraph (b) and its Example to read as follows:

§ 802.6 Federal agency approval.

* * * * *

(b)(1) A mixed transaction is one that has some portion that is exempt under Section 7A (c)(6), (c)(7) or (c)(8) because it requires regulatory agency premerger competitive review and approval, and another portion that does not require such review.

(2) The portion of a mixed transaction that does not require advance competitive review and approval by a regulatory agency is subject to the act and these rules as if it were being acquired in a separate acquisition.

Example: Bank "A" acquires Bank "B", which owns a financial subsidiary engaged in securities underwriting. "A"'s acquisition of "B" requires agency approval by the Office of the Comptroller of the Currency, the Board of Governors of the Federal Reserve System or Federal Deposit Insurance Corporation (depending on whether "A" is a national bank, state member bank, or state non-member bank under section 18(c) of the FDI Act), and therefore is exempt from filing under Section 7A (c)(7). However, the acquisition of the financial subsidiary is subject to HSR reporting requirements, and "A" and "B" each must make a filing for that

portion of the transaction and observe the waiting period if the act's thresholds are met.

9. Revise § 802.8(a) to read as follows:

§ 802.8 Certain supervisory acquisitions.

(a) A merger, consolidation, purchase of assets, or acquisition requiring agency approval under sections 403 or 408(e) of the National Housing Act, 12 U.S.C. 1726, 1730a(e), or under section 5 of the Home Owners' Loan Act of 1933, 12 U.S.C. 1464, shall be exempt from the requirements of the act, including specifically the filing requirement of Section 7A(c)(8), if the agency whose approval is required finds that approval of such merger, consolidation, purchase of assets, or acquisition is necessary to prevent the probable failure of one of the institutions involved.

* * * * *

10. Revise § 802.50 to read as follows:

§ 802.50 Acquisitions of foreign assets.

(a) The acquisition of assets located outside the United States shall be exempt from the requirements of the act unless the foreign assets the acquiring person would hold as a result of the acquisition generated sales in or into the U.S. exceeding \$50 million during the acquired person's most recent fiscal year.

(b) Where the foreign assets being acquired exceed the threshold in paragraph (a) of this section, the acquisition nevertheless shall be exempt where:

(1) Both acquiring and acquired persons are foreign;

(2) The aggregate sales of the acquiring and acquired persons in or into the United States are less than \$110 million in their respective most recent fiscal years;

(3) The aggregate total assets of the acquiring and acquired persons located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) are less than \$110 million; and

(4) The transaction does not meet the criteria of Section 7A(a)(2)(A).

Example to § 802.50:

1. Assume that "A" and "B" are both U.S. persons. "A" proposes selling to "B" a manufacturing plant located abroad. Sales in or into the United States attributable to the plant totaled \$13 million in the most recent fiscal year. The transaction is exempt under this paragraph (a) of this section.

2. Sixty days after the transaction in example 1, "A" proposes to sell to "B" a second manufacturing plant located abroad; sales in or into the United States attributable to this plant totaled \$38 million in the most recent fiscal year. Since "B" would be acquiring the second plant within 180 days

of the first plant, both plants would be considered assets of "A" held by "B" as a result of the second acquisition (see § 801.13(b)(2) of this chapter). Since the total sales in or into the United States exceed \$50 million, the acquisition of the second plant would not be exempt under this paragraph (a) of this section.

3. Assume that "A" and "B" are foreign persons with aggregate sales in or into the United States of \$200 million. If "A" acquires only foreign assets of "B," and if those assets generated \$50 million or less in sales in or into the United States, the transaction is exempt.

4. Assume that "A" and "B" are foreign persons with aggregate sales in or into the United States and assets located in the United States of less than \$100 million. If "A" acquires only foreign assets of "B", and those assets generated in excess of \$50 million in sales in or into the United States during the most recent fiscal year, the transaction is exempt from reporting if the assets are valued at \$200 million or less, but is reportable if valued at greater than \$200 million.

11. Revise § 802.51 to read as follows:

§ 802.51 Acquisitions of voting securities of a foreign issuer.

(a) *By U.S. persons.* (1) The acquisition of voting securities of a foreign issuer by a U.S. person shall be exempt from the requirements of the act unless the issuer (including all entities controlled by the issuer) either: holds assets located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) having an aggregate total value of over \$50 million; or made aggregate sales in or into the United States of over \$50 million in its most recent fiscal year.

(2) If interests in multiple foreign issuers are being acquired from the same acquired person, the assets located in the United States and sales in or into the United States of all the issuers must be aggregated to determine whether either \$50 million threshold is exceeded.

(b) *By foreign persons.* (1) The acquisition of voting securities of a foreign issuer by a foreign person shall be exempt from the requirements of the act unless the acquisition will confer control of the issuer and the issuer (including all entities controlled by the issuer) either: holds assets located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) having an aggregate total value of over \$50 million; or made aggregate sales in or into the United States of over \$50 million in its most recent fiscal year.

(2) If controlling interests in multiple foreign issuers are being acquired from

the same acquired person, the assets located in the United States and sales in or into the United States of all the issuers must be aggregated to determine whether either \$50 million threshold is exceeded.

(c) Where a foreign issuer whose securities are being acquired exceeds the threshold in paragraph (b)(1) of this section, the acquisition nevertheless shall be exempt where:

(1) Both acquiring and acquired persons are foreign;

(2) The aggregate sales of the acquiring and acquired persons in or into the United States are less than \$110 million in their respective most recent fiscal years;

(3) The aggregate total assets of the acquiring and acquired persons located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) are less than \$110 million; and

(4) The transaction does not meet the criteria of Section 7A(a)(2)(A).

Example to § 802.51 1. "A," a U.S. person, is to acquire the voting securities of C, a foreign issuer. C has no assets in the United States, but made aggregate sales into the United States of \$77 million in the most recent fiscal year. The transaction is not exempt under this section.

2. Assume that "A" and "B" are foreign persons with aggregate sales in or into the United States of \$200 million, and that "A" is acquiring 100% of the voting securities of "B." Included within "B" is U.S. issuer C, whose total U.S. assets are valued at \$161 million. Since "A" will be acquiring control of an issuer, C, with total U.S. assets of more than \$50 million, and the parties' aggregate sales in or into the U.S. in the relevant time period exceed \$110 million, the acquisition is not exempt under this section.

3. "A," a foreign person, intends to acquire 100 percent of the voting securities of two wholly owned subsidiaries of "B" for a total of \$65 million. BSUB1 is a foreign issuer with \$10 million in sales into the U.S. in its most recent fiscal year and with assets of \$10 million located in the U.S. \$20 million of the acquisition price has been allocated to BSUB1. BSUB2 is a U.S. issuer with \$60 million in U.S. sales and \$60 million in assets located in the U.S. The remaining \$45 million of the acquisition price is allocated to BSUB2. Since BSUB1 does not exceed the \$50 million limitation for U.S. sales or assets in § 802.51(b), its voting securities are not held as a result of the acquisition (see § 801.15(b) of this chapter). Since the acquisition price for BSUB2 alone would not result in "A" holding in excess of \$50 million of voting securities of the acquired person, the transaction is non-reportable in its entirety. Note that the U.S. sales and assets of BSUB1 are not aggregated with those of BSUB2 for purposes of determining whether the limitations in paragraph (b) of this section are exceeded. If BSUB2 were also

a foreign issuer, such aggregation would be required under paragraph (b)(3) of this section, and the transaction in its entirety would be reportable.

12. Amend § 802.52 by revising the Example to read as follows:

§ 802.52 Acquisitions by or from foreign governmental agencies.

* * * * *

Example: The government of foreign country X has decided to sell assets of its wholly owned corporation, B, all of which are located in foreign country X. The buyer is "A," a U.S. person. Regardless of the aggregate sales in or into the United States attributable to the assets of B, the transaction is exempt under this section. (If such aggregate sales were \$50 million or less, the transaction would also be exempt under § 802.50.)

By direction of the Commission.

Donald S. Clark,

Secretary.

[FR Doc. 02-6251 Filed 3-15-02; 8:45 am]

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FEDERAL TRADE COMMISSION

16 CFR Part 802

Premerger Notification; Reporting and Waiting Period Requirements

AGENCY: Federal Trade Commission.

ACTION: Final rule.

SUMMARY: The Federal Trade Commission is amending the premerger notification rules, which require the parties to certain mergers or acquisitions to file reports with the Commission and with the Assistant Attorney General in charge of the Antitrust Division of the Department of Justice and to wait a specified period of time before consummating such transactions, pursuant to section 7A of the Clayton Act. The filing and waiting period requirements enable these enforcement agencies to determine whether a proposed merger or acquisition may violate the antitrust laws if consummated and, when appropriate, to seek a preliminary injunction in federal court to prevent consummation. This rule amendment is necessary to address public comments regarding a previously published interim rule provision, and will increase the clarity and improve the effectiveness of the rule.

EFFECTIVE DATES: This final rule is effective on March 18, 2002 and will be applied retroactively to February 2, 2002, as explained in **SUPPLEMENTARY INFORMATION.**

FOR FURTHER INFORMATION CONTACT: Marian R. Bruno, Assistant Director, Karen E. Berg, Attorney, or B. Michael

Verne, Compliance Specialist, Premerger Notification Office, Bureau of Competition, Room 303, Federal Trade Commission, 600 Pennsylvania Avenue, NW., Washington, DC 20580. Telephone: (202) 326-3100.

SUPPLEMENTARY INFORMATION: On February 1, 2001, the Commission published in the **Federal Register** and sought comment on Interim and Proposed Rules to amend the Hart-Scott-Rodino rules ("HSR rules") contained in 16 CFR parts 801, 802 and 803. See 66 FR 8679-8721. The Interim Rules took effect upon publication and implemented amendments to Section 7A of the Clayton Act enacted on December 21, 2000 ("2000 Amendments"). The Commission has decided that it needs more time to consider whether to make the Interim Rules final. A primary focus of this analysis is whether the Commission should make final the dollar-based reporting thresholds that were newly introduced by the Interim Rules. In light of the public comments, however, the Commission has determined to make final at this time an amendment to interim § 802.21(b), containing a transitional filing rule that was scheduled to expire on February 1, 2002, as explained below.

Background

Interim § 802.21 (Acquisitions of voting securities not meeting or exceeding greater notification threshold) contained paragraph (b), which addressed acquisitions of voting securities up to the next notification threshold by "transitional" filers, i.e., acquiring persons who filed using the 1978 notification thresholds and who have met or crossed the threshold for which they filed within a year of the waiting period's expiration, but whose five-year period for making additional acquisitions under § 802.21(a) had not expired as of February 1, 2001 (the effective date of the 2000 Amendments).

Section 802.21(b), as published in the Interim Rules, allowed these transitional filers until February 1, 2002 (one year from the effective date of the 2000 Amendments) to acquire up to what was the next reporting threshold at the time that they filed, and permitted them to do so without filing another notification, even though they might cross a new 2001 threshold. Thereafter, these acquiring persons, along with any other acquiring persons filing on or after February 1, 2001, were required to observe the 2001 thresholds contained in § 801.1(h). Interim § 802.21(b) was an effort to strike a balance between the reliance of transitional filers on rules

that were in effect when they filed, and minimizing the agency's burden of administering two different sets of notification thresholds after February 1, 2001.

The Commission received five comments on this transition rule.¹ Comment 3 stated that any burden imposed on the Commission in maintaining two sets of thresholds is vastly outweighed by the burden on the parties who are required to prepare filings and pay additional filing fees, and the burden on the agencies in reviewing these additional filings, which were previously exempt for up to an additional four years. Comment 8 similarly claimed that the burden to the parties would outweigh the burden on the Commission and also expressed concern that the short notice prior to effecting the rule was unfair to parties who had filed recently with the good faith expectation that they would have five years to acquire additional securities. Comment 9 suggested that the transition rule remain unchanged, but that the full five-year period should be extended to acquisitions where a filing was made for an acquisition valued in excess of a 2001 threshold and the subsequent acquisition would not cross another 2001 threshold. For example, if "A" acquired \$60 million of B's voting securities and filed indicating the \$15 million notification threshold, "A" should be able to acquire up to \$100 million of B's voting securities during the five-year period without a new filing. Comments 13 and 15 recommended elimination of the transition rule as an adjunct to restoring intermediate percentage notification thresholds.

The Commission agrees that any burden in administering two sets of notification thresholds for five years may well be outweighed by the burden to transitional filers. Therefore, the final rule restores to parties who filed prior to February 1, 2001, the full five-year period following expiration of the waiting period to acquire up to the next notification threshold that was in effect at the time of filing. With this modification, the change suggested by Comment 9 becomes unnecessary.

Administrative Procedure Act

The Commission has previously solicited public comment on this rule

¹ Ford Motor Company (Bolerjack, Stephen D.) (Comments 3, 3/19/01); National Association of Manufacturers (NAM) (Comment 8, 3/29/01); O'Melveny and Myers (Beddow, David T.) (Comment 9, 3/19/01); Section of Antitrust Law of the American Bar Association (Comment 13, 3/19/01); Skadden, Arps, Slate, Meagher & Flom, LLP (Stoll, Neal R., Esq., et al.) (Comment 15, 3/19/01).

provision. Since the Commission believes that this final rule adequately addresses the commenters' concerns, the Commission finds that further public comment is unnecessary. See 5 U.S.C. 552(b)(3). Although the Commission believes this rule is strictly procedural in nature, to the extent, if any, that it is substantive, the Commission believes it grants or recognizes an exemption and relieves a restriction that would have taken effect upon expiration of the time period that was set forth in interim § 802.21(b). See 5 U.S.C. 553(b)(B). Accordingly, the Commission is adopting this rule as final and effective upon publication and will apply it retroactively to February 2, 2002, in order to ensure the continuity and clarity of the filing procedures that apply to transitional filers, as explained above.

Regulatory Flexibility Act

The Regulatory Flexibility Act, 5 U.S.C. 601-612, requires that the agency conduct an initial and final regulatory analysis of the anticipated economic impact of the proposed amendments on small businesses, except where the agency head certifies that the regulatory action will not have a significant economic impact on a substantial number of small entities. 5 U.S.C. 605.

Because of the size of the transactions necessary to invoke a Hart-Scott-Rodino filing, the premerger notification rules rarely, if ever, affect small businesses. Further, this rule amendment does not expand the coverage of the premerger notification rules in a way that would affect small business. Accordingly, the Commission certifies that this rule will not have a significant economic impact on a substantial number of small entities. This document serves as the required notice of this certification to the Small Business Administration.

Paperwork Reduction Act

The Paperwork Reduction Act of 1995 ("PRA"), 44 U.S.C. 3501-3518, requires agencies to submit requirements for "collections of information" to the Office of Management and Budget ("OMB") and obtain clearance prior to instituting them. Such collections of information include reporting, recordkeeping, or disclosure requirements contained in regulations. The HSR premerger notification rules and Form contain information collection requirements as defined by the PRA that have been reviewed and approved by OMB under OMB Control No. 3084-0005. This final rule implements amendments to section 7A of the Clayton Act, which reduces the burden of the premerger reporting

program by exempting all transactions valued at \$50 million or less. Because this final rule does not affect the information collection requirements of the premerger notification program as implemented by the interim rules, it has not been resubmitted to OMB under the PRA for review.

List of Subjects in 16 CFR Part 802

Antitrust, Reporting and recordkeeping requirements.

Accordingly, for the reasons stated in the preamble, the Federal Trade Commission amends 16 CFR part 802 as follows:

PART 802—EXEMPTION RULES

1. The authority citation for part 802 continues to read:

Authority: 15 U.S.C. 18a(d).

2. Amend § 802.21 by revising the text of paragraph (b) preceding the examples; by removing example 2; by redesignating examples 3 and 4 as examples 2 and 3 respectively; and by revising examples 1 and newly redesignated examples 2 and 3 to read as follows:

§ 802.21 Acquisitions of voting securities not meeting or exceeding greater notification threshold.

* * * * *

(b) *Year 2001 transition.* For transactions filed using the 1978 thresholds where the waiting period expired after February 1, 1996, an acquiring person may, during the five-year period following expiration of the waiting period, acquire up to what was the next percentage threshold at the time it made its filing without filing another notification, even if in doing so it crosses a 2001 notification threshold in § 801.1(h) of this chapter. However, after the end of that period, any additional acquisition will be the subject of a new notification if it meets or exceeds a 2001 threshold in § 801.1(h) of this chapter.

Examples: 1. Corporation A filed to acquire 20 percent of the voting securities of corporation B and indicated the 15 percent threshold. The waiting period expired on October 3, 1999. "A" acquired the 20 percent within the year following expiration of the waiting period. "A" has until October 3, 2004, to acquire additional securities up to 25 percent of "B"'s voting securities, and need not make another filing before doing so, even though such acquisition by "A" may cross the \$50 million, \$100 million or \$500 million notification threshold in § 801.1(h) of this chapter. After October 3, 2004, "A" and "B" must observe the 2001 notification thresholds set forth in § 801.1(h) of this chapter.

2. Prior to February 1, 2001, "A" filed to acquire 12 percent of the voting securities of corporation B, valued at \$120 million, and indicated the \$15 million notification threshold. After February 1, 2001, "A" determines that it will make an additional acquisition which will result in its holding 16 percent of the voting securities of B, valued at \$160 million. "A" is required to file notification at the \$100 million notification threshold prior to making the acquisition since it is now crossing the next higher 1978 threshold (15 percent).

3. Prior to February 1, 2001, "A" filed to acquire 26 percent of the voting securities of "B" and indicated the 25 percent notification threshold. After the end of the five-year period following expiration of the waiting period, "A" will acquire additional shares of "B" which will result in its holding 30 percent of the voting securities of "B", valued at \$125 million. "A" is required to file notification at the \$100 million notification threshold prior to making the acquisition. "A" could, however, have reached this level (30 percent valued at \$125 million) prior to the end of the five-year period without making an additional filing since it would not have crossed the next higher threshold at the time it filed (50 percent) and the acquisition would have been exempted by this § 802.21(b).

* * * * *

By direction of the Commission.

Donald S. Clark,

Secretary.

[FR Doc. 02-6252 Filed 3-15-02; 8:45 am]

BILLING CODE 6750-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

18 CFR Part 284

[Docket No. RM96-1-019;
Order No. 587-N]

Standards for Business Practices of Interstate Natural Gas Pipelines

Issued March 11, 2002.

AGENCY: Federal Energy Regulatory Commission.

ACTION: Final rule.

SUMMARY: The Federal Energy Regulatory Commission is amending its regulations governing standards for interstate pipeline business operations and communications to require that pipelines permit releasing shippers, as a condition of a capacity release, to recall released capacity and renominate such recalled capacity at each nomination opportunity. Recalls of released capacity will not be permitted to reduce (bump) already scheduled volumes for replacement shippers unless the replacement shippers are provided with

at least one opportunity to rescheduled any bumped volumes, which is similar to the protection afforded interruptible shippers. This rule creates greater flexibility for firm capacity holders on interstate pipelines by synchronizing the Commission's regulation of recalled capacity with its standards for intra-day nominations. The rule also will enhance competition by freeing up capacity that otherwise would not be released and creating greater parity between scheduling of capacity release transactions and pipeline interruptible service.

DATES: 1. The rule becomes effective April 17, 2002.

2. Pipelines must make tariff filings by May 1, 2002, to become effective by July 1, 2002, to provide shippers with the ability to recall scheduled and unscheduled capacity at the Timely and Evening Nomination cycles and to recall unscheduled capacity at the two other standard nomination times.

3. Comments are to be filed by the North American Energy Standards Board and others by October 1, 2002, regarding standards for implementing partial day or flowing day recalls. Reply comments must be filed by October 15, 2002.

ADDRESSES: Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426.

FOR FURTHER INFORMATION CONTACT:

Michael Goldenberg, Office of the General Counsel, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, (202) 208-2294.

Marvin Rosenberg, Office of Markets, Tariffs, and Rates, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, (202) 208-1283.

Kay Morice, Office of Markets, Tariffs, and Rates, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, (202) 208-0507.

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Federal Energy Regulatory Commission

Before Commissioners: Pat Wood, III
Chairman; William L. Massey,
Linda Breathitt, and Nora Mead
Brownell.

[Docket No. RM96–1–019; Order No. 587–N]

Standards for Business Practices of Interstate Natural Gas Pipelines; Final Rule

Issued March 11, 2002.

1. The Federal Energy Regulatory Commission (Commission) is amending § 284.12(c)(1)(ii) of its open access regulations to require that interstate pipelines permit releasing shippers to recall released capacity and renominate that recalled capacity at any of the scheduling opportunities provided by interstate pipelines. Recalls of released capacity will not be permitted to reduce (bump) already scheduled volumes for replacement shippers unless the replacement shippers are provided with at least one opportunity to rescheduled any bumped volumes, which is similar to the protection afforded interruptible shippers. This rule creates greater

flexibility for firm capacity holders on interstate pipelines by synchronizing the Commission's regulation of recalled capacity with its standards for intra-day nominations. The rule also will enhance competition by freeing up capacity that otherwise would not be released and creating greater parity between scheduling of capacity release transactions and pipeline interruptible service.

2. Background

3. In Order No. 636, the Commission adopted regulations permitting shippers (releasing shippers) to release their capacity to other shippers (replacement shippers).¹ Under these regulations, releasing shippers were permitted to "release their capacity in whole or in part, on a permanent or short-term basis, without restriction on the terms and conditions of the release."² The regulation permits releasing shippers to impose terms for a release transaction under which the releasing shipper reserves the right to recall that capacity to use the capacity itself. As an example, a shipper might include a recall condition in the event that temperature drops below a pre-determined level.³

4. In July 1996, in Order No. 587,⁴ the Commission incorporated by reference consensus standards approved by the Gas Industry Standards Board (now the North American Energy Standards Board (NAESB))⁵ designed to standardize business practices and communication protocols of interstate pipelines in order to create a more integrated and efficient pipeline grid. NAESB is a private, consensus

standards developer whose wholesale natural gas standards are developed by representatives from all segments of the natural gas industry.

5. One aspect of NAESB's standards adopted in Order No. 587 covered capacity release transactions. Of relevance here, two standards, 5.3.6 and 5.3.7, apply to recalls of capacity release transactions.

Standard 5.3.6: If the releasing shipper wishes to recall capacity to be effective for a gas day, the notice should be provided to the transportation service provider and the acquiring shipper no later than 8 a.m. Central Clock Time on nomination day.⁶

Standard 5.3.7: There should be no partial day recalls of capacity. Transportation service providers should support the function of reupping by releasing shippers.⁷

In this context, a partial day recall (also referred to as a flowing gas recalls)⁸ refers to a recall condition that applies only to part of gas day, rather than the full gas day.⁹

6. In 1996, when NAESB first adopted these standards, NAESB's standards provided for one nomination, at 11:30 a.m. CCT¹⁰ for the next gas day and only one intra-day nomination at an indeterminate time. In order to create a more standardized intra-day nomination schedule,¹¹ NAESB amended its standards to provide for three standardized intra-day nomination opportunities: an Evening nomination at 6 p.m. CCT to take effect at 9 a.m. CCT the next gas day, an Intra-Day 1 nomination at 10 a.m. CCT to take effect at 5 p.m. CCT on the same gas day, and an Intra-Day 2 nomination at 5 p.m. CCT to take effect at 9 p.m. CCT on the same gas day.¹²

	Nomination deadline	Effective time
Timely Nomination	11:30 a.m.	9 a.m. next gas day.
Evening Nomination	6 p.m.	9 a.m. next gas day.
Intra-Day 1	10 a.m.	5 p.m. same gas day.
Intra-Day 2	5 p.m.	9 p.m. same gas day.

¹ 18 CFR 284.8 (2001).

² 18 CFR 284.8(b).

³ Pipeline Service Obligations and Revisions to Regulations Governing Self-Implementing Transportation Under Part 284 of the Commission's Regulations, Order No. 636, 57 FR 13267 (Apr. 16, 1992), FERC Stats. & Regs. Regulations Preambles [Jan. 1991–June 1996] ¶ 30,939, at 30,418 (Apr. 8, 1992).

⁴ Standards For Business Practices Of Interstate Natural Gas Pipelines, Order No. 587, 61 FR 39053 (Jul. 26, 1996), FERC Stats. & Regs. Regulations Preambles [July 1996–December 2000] ¶ 31,038 (Jul. 17, 1996).

⁵ The Commission is revising § 284.12 to reflect the name change. The Commission finds good cause for making such a change without notice and

comment since the change is purely administrative. See 5 U.S.C. § 553(b)(A)&(B).

⁶ 18 CFR 284.12(b)(1)(v) (2001), Capacity Release Related Standard 5.3.6.

⁷ 18 CFR 284.12(b)(1)(v) (2001), Capacity Release Related Standard 5.3.7.

⁸ Gulf South, in its comments, contends that the term "partial day recall" is somewhat of a misnomer, and that the more apt term is "flowing day recall." It states that the term partial day recall suggests the recall is for a specified portion of gas day when, in fact, the standard refers only to whether the recall occurs after gas has begun to flow. In this rule, the terms "partial day recall" and "flowing day recall" are used interchangeably to refer to recalls occurring during a gas day after gas has begun to flow, not to recalls between specified times.

⁹ Under the NAESB standards, a gas day runs from 9 a.m. central clock time (CCT) on Day 1 to 9 a.m. CCT the next day (Day 2). 18 CFR 284.12(b)(1)(i), Nominations Related Standards 1.3.1.

¹⁰ CCT refers to Central Clock Time, which includes an adjustment for day light savings time. See 18 CFR § 284.12(b)(1)(i), Nominations Related Standards 1.3.1.

¹¹ See Order No. 587–C, 62 FR at 10687, FERC Stats. & Regs. Regulations Preambles [July 1996–December 2000] ¶ 31,050, at 30,585 (rejecting a proposed NAESB intra-day nomination standard for being vague and non-standardized and providing additional time for NAESB to develop a standardized intra-day nomination schedule).

¹² 18 CFR 284.12(b)(1)(i) (2001), Nominations Related Standard 1.3.2.

NAESB, however, has not amended its capacity release recall standards to take into account its adoption of these standardized intra-day nomination opportunities.

7. In Order No. 637, the Commission adopted § 284.12(c)(1)(ii) of its regulations which requires interstate pipelines to "permit shippers acquiring released capacity to submit a nomination at the earliest available nomination opportunity after the acquisition of capacity."¹³ The purpose of this regulatory change was to permit capacity release transactions to take place on an intra-day basis so that released capacity can compete with pipeline capacity on a comparable basis.¹⁴ The adoption of § 284.12(c)(1)(ii) permits shippers to acquire released capacity and nominate using that capacity at any of the four intra-day nomination opportunities.¹⁵

8. On February 1, 2001, NAESB filed a report with the Commission, in Docket No. RM98-10-000, concerning its development of standards regarding partial day recalls of capacity. According to NAESB, some members believed that partial day recalls fell within the purview of the scheduling equality requirements of Order No. 637, while others did not. Some members, NAESB asserts, believed that partial day recalls are a valid business practice, irrespective of whether this practice is required by Order No. 637. Due to these disagreements, NAESB reports it has been unable to reach consensus on how to proceed.

9. On March 16, 2001, AGA filed a "Reply to February 1, 2001, Gas Industry Standards Board Report and Petition for Clarification and Directive from FERC Regarding Requirement for Capacity Release Scheduling Equality." AGA argued that the Commission should require pipelines to allow partial day recalls as part of their compliance with § 284.12(c)(1)(ii).

10. On October 12, 2001, the Commission issued a Notice of

Proposed Rulemaking (NOPR)¹⁶ proposing to require pipelines to afford releasing shippers enhanced ability to recall released capacity by permitting them to use partial day recalls at any of the four nomination opportunities established by the NAESB standards.

11. Comments

12. Twenty-eight comments on the NOPR were filed.¹⁷ The comments can roughly be divided into three categories: those that supported the proposal, those that either supported or did not object to the proposal, but sought clarifications principally regarding implementation details, and those opposing the proposal. The majority of comments support the proposal.¹⁸ They contend it would provide greater flexibility to releasing shippers, enhance competition by freeing up capacity that otherwise would not be released, and better accommodate retail unbundling programs at the state level.¹⁹ The local distribution companies (LDCs) maintain that under state unbundling mechanisms, they are frequently the suppliers of last resort and, therefore, need to recall capacity in the event marketers fail to deliver.

13. Those opposing the proposal²⁰ contend it would decrease the reliability of the pipeline grid by reducing (bumping) volumes of already scheduled gas and thereby reduce liquidity. They maintain that partial day recalls will reduce reliability because bumping a replacement shipper's scheduled volumes may affect scheduling on a number of pipelines, and bumped replacement shippers will be forced to try and reschedule their gas. Those opposing the proposal also are concerned partial day recalls will reduce the value of released capacity and create less competition between pipeline firm capacity and capacity release. NiSource maintains that partial

day recalls may decrease reliability for LDCs that permit marketers (using other LDCs' released capacity) to bring capacity to their city-gates by permitting a diversion of gas from one LDC market to another.

14. A number of comments raise operational issues relating principally to partial or flowing day recalls occurring during the gas day after capacity has begun to flow. These include: the need for advance notice to pipelines and replacement shippers of capacity to be recalled, and whether the pipeline or releasing shipper should provide the notice;²¹ allocating capacity as well as imbalances and penalties between releasing and replacement shippers when recalls take place during the gas day;²² and ensuring that total volumes delivered do not exceed original contract MDQ.²³ Some comments suggest the Commission convene a technical conference to address these issues.²⁴

15. Discussion

16. Overview

17. The Commission is revising § 284.12(c)(1)(ii) of its regulations to require pipelines to permit recalls of capacity at each nomination opportunity. Specifically, the Commission is requiring pipelines to permit releasing shippers, as a condition of a capacity release, to recall released capacity and renominate such recalled capacity at each nomination opportunity according to the notice and bumping provisions applicable to interruptible shippers.²⁵ Recalls of

²¹ See Comments by Algonquin/Texas Eastern; Dominion; Dynegy; ENA; Gulf South; INGAA; Kinder-Morgan; NiSource; Williston; Industrials.

²² See Comments by Algonquin/Texas Eastern; Dynegy; Gulf South; ENA; INGAA; Kinder-Morgan; NiSource; Williston. As an example, a replacement shipper with capacity of 2400 Dth/day could nominate the entire 2400 Dth for the full gas day, but take 1200 Dth in the first five hours of the day, leaving only 1200 Dth remaining for the remainder of the gas day. If a releasing shipper sought to recall the full 2400 Dth at the Intra-Day 1 cycle taking, which would take effect at 5 p.m., the issue raised by the comments are how to allocate the 2400 Dth between the releasing and replacement shippers and how to determine imbalances and potential penalties. Williston also raises the issue of how to perform such an allocation when there are multiple capacity releases: e.g., a releasing shipper releases capacity to a single replacement shipper who releases that capacity to three other replacement shippers. If the initial releasing shipper recalls, the capacity, Williston requests clarification as to how the remaining daily quantity should be allocated among the three final replacement shippers.

²³ Williston.

²⁴ Comments by EPPG; ENA.

²⁵ The Commission is rescinding the incorporation by reference of NAESB standard 5.3.6 (which requires notice of capacity release recalls by 8 a.m. CCT) and the first sentence of NAESB Standard 5.3.7 (which prohibits partial day recalls

¹³ 18 CFR 284.12(c)(1)(ii) (2001).

¹⁴ Regulation of Short-Term Natural Gas Transportation Services, Order No. 637, 65 FR 10156, 101-58-60 (Feb. 25, 2000), FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,091, at 31,297 (Feb. 9, 2000).

¹⁵ Prior to Order No. 637, NAESB's capacity release nomination standards had not been amended to reflect the intra-day nomination standards. Thus, prior to Order No. 637, a replacement shipper acquiring released capacity had to acquire the capacity and notify the pipeline by 9 a.m. CCT in order to nominate at the Timely Nomination cycle (11:30 a.m. CCT) for the next gas day and could not make use of any intra-day nomination opportunities for the current gas day. With the changes made in § 284.12(c)(1)(ii), shippers will be able to acquire released capacity and submit a nomination at each intra-day nomination opportunity.

¹⁶ Standards For Business Practices Of Interstate Natural Gas Pipelines, 66 FR 53134 (Oct. 19, 2001), IV FERC Stats. & Regs. Proposed Regulations ¶ 32,556 (Oct. 12, 2001).

¹⁷ The commenters and the abbreviations used in this order are listed on the Appendix.

¹⁸ E.g., AGA, APGA, APS/PWEC, Con Edison, Dominion LDCs, ENA, Kentucky, Keyspan, MLGW, PSCNY, PA OCA, Xcel.

¹⁹ Xcel provides a succinct summary of the position:

The proposed rules would provide firm capacity holders, including the Xcel Energy utility operating companies, with increased flexibility in structuring capacity release transactions to best fit their business needs. The Xcel Energy utility operating companies could benefit from the potential increase in value of non-recallable capacity release and from the greater flexibility when a recall is necessary.

Comment at 2.

²⁰ E.g., DETM, Dynegy, EIP, EPSA, NGSA, NiSource, Williston.

released capacity will not be permitted to reduce (bump) already scheduled volumes for replacement shippers unless the replacement shippers are provided with at least one opportunity to reschedule any bumped volumes.²⁶

18. The regulations adopted in this rule will be implemented in two phases. This two-phase approach will ensure an expeditious implementation of partial day recalls for recalls that do not raise the operational details addressed in the comments, while at the same time providing time for NAESB to further consider standards to address the operational issues raised. By May 1, 2002, each pipeline will be required to make a compliance filing, to be effective July 1, 2002, that will permit shippers to recall capacity at both the Timely Nomination cycle and the Evening Nomination Cycle and to recall capacity at any nomination time if the capacity has not been previously scheduled by the replacement shipper. To ease the compliance and review process, the Commission is establishing a standard tariff provision providing a notification schedule for these recalls.

19. Second, the Commission will provide NAESB six months in which to develop standards to apply to the operational details involved in allowing partial or flowing day recalls. NAESB should file a report with the Commission by October 1, 2002, detailing the standards it has adopted (or those it has considered) and all other material relevant to its consideration of such standards. Other industry members can also submit comments by October 1, 2002, and will have an additional 15 days from the filing of the NAESB information to file additional comments on the NAESB report. Upon the receipt of these comments, the Commission will issue a further order regarding implementation of Intra-Day 1 recalls.

20. Regulatory Changes

21. The regulations adopted in this rule will ensure consistency with the original intent of the Commission's capacity release regulations by providing releasing shippers with the

flexibility to structure capacity release transactions that best fit their business needs, by providing greater incentives for releasing shippers to release capacity, and by fostering greater competition for pipeline capacity by creating parity between scheduling of capacity release transactions and pipeline interruptible service. At the same time, the regulations will afford replacement shippers whose capacity is recalled the same advance notice and protection from bumping as provided to interruptible shippers under the Commission's regulations.

22. In Order No. 636, the Commission established the capacity release mechanism to create competition with pipeline firm and interruptible transportation.²⁷ One of the fundamental tenets of the Commission's capacity release regulations is that releasing shippers have the opportunity to establish any recall conditions for their capacity.

23. When NAESB first considered recall standards, it established one notification time for all recalls (8 a.m. CCT) and did not permit partial or flowing day recalls. When NAESB adopted this standard, however, the standards provided for only one nomination a day, at 11:30 a.m. CCT and a single non-standardized intra-day nomination. But the circumstances under which the recall standards were developed have markedly changed as the number of nomination opportunities have now expanded to four nomination opportunities. At the same time, it is apparent from the comments in this rulemaking that the consensus supporting NAESB's existing recall standards no longer exists, and NAESB itself has recognized that it can no longer make progress in resolving this issue. Although the Commission places great reliance on NAESB's development of consensus standards,²⁸ the Commission has found it necessary to resolve disputes between industry segments when NAESB has been unable to reach consensus on issues concerning Commission policy, so that the standards development process can proceed in line with Commission policies.²⁹ In these circumstances

(where consensus no longer exists on recall standards), the Commission must resolve the policy issue over whether to permit greater recall flexibility.

24. An examination of both past and current Commission policy supports allowing releasing shippers to recall capacity more frequently than currently permitted under NAESB's standards.

25. The Commission's general policy adopted in Order No. 636 would permit more extensive recall rights than those permitted by the NAESB standards. Section 284.8(b) of the Commission's regulations (adopted in Order No. 636) expressly permits shippers to "release their capacity in whole or in part, on a permanent or short-term basis, *without restriction on the terms and conditions of the release.*"³⁰ In Order No. 636-A, the Commission recognized that "a releasing shipper may include terms and conditions, such as recall rights, that will ensure it has adequate peak day capacity."³¹ In *Texas Eastern Transmission Corporation*, for example, the Commission rejected a pipeline's proposed restriction on recall rights, stating "any provision relating to recall rights must not operate to impede the ability of releasing shippers to employ recall provisions as terms and conditions of their releases."³² Thus, all recall conditions, including partial day recalls are consistent with the Commission's regulations.

26. Moreover, in Order No. 637, the Commission sought to create greater scheduling parity between capacity release transactions and pipeline services by enabling capacity release transactions to take place on an intra-day basis at each of the four scheduling opportunities.³³ While this regulatory change will enable shippers to release capacity at any nomination opportunity, the existing NAESB recall standards do not permit releasing shippers to take full advantage of the intra-day nomination opportunities by recalling the capacity and renominating that capacity at each of the four scheduling opportunities. Allowing partial day recalls is, therefore, consistent with the overall regulatory changes promulgated in Order Nos. 636 and 637.

of capacity). The Commission is retaining the portion of Standard 5.3.7 that requires transportation service providers to "support the function of repurchasing by releasing shippers." Repurchasing refers to the ability of a releasing shipper to include a condition in a release under which it can recall capacity when needed and, after the recall has ended, the capacity will revert (be repurchased) to the replacement shipper, without the need for a new release.

²⁶ The use of partial day recall rights is voluntary. As with any other recall condition, releasing shippers are free to offer their capacity without partial day recall rights. Whether partial day recall rights are permitted depends on the terms of the releasing shipper's offer.

²⁷ Order No. 636-A, 57 FR 36128 (Aug. 12, 1992), FERC Stats. & Regs. Regulations Preambles [Jan. 1991-June 1996] ¶ 30,950, at 30,556 (Aug. 3, 1992) ("competition between pipeline capacity and released capacity helps ensure that customers pay only the competitive price for the available capacity").

²⁸ Order No. 587, 61 FR at 39057 (Jul. 26, 1996), FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,038, at 30,059.

²⁹ Standards For Business Practices Of Interstate Natural Gas Pipelines, Order No. 587-G, 63 FR 20072 (Apr. 23, 1998), FERC Stats. & Regs.

Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30-668-72 (Apr. 16, 1998) (resolving dispute over bumping of interruptible service by firm service).

³⁰ 18 CFR 284.8(b) (emphasis added).

³¹ Order No. 636-A, 57 FR 36128 (Aug. 12, 1992), FERC Stats. & Regs. Regulations Preambles [Jan. 1991-June 1996] ¶ 30,950, at 30,558 (Aug. 3, 1992).

³² 62 FERC ¶ 61,015, at 61,104 (1993).

³³ 18 CFR 284.12(c)(1)(ii) (2001) (permitting shippers acquiring released capacity to submit a nomination at the earliest available nomination opportunity after the acquisition of capacity).

27. Policy considerations further support enhanced recall rights. Permitting enhanced recall rights will provide firm shippers with added flexibility and will better enable releasing shippers to offer released capacity that competes with the pipelines' interruptible service. The current NAESB standards inhibit the ability of shippers to release capacity because releasing shippers cannot quickly reclaim capacity when they require it for their own use. For example, under the current NAESB standards, in order to recall capacity for the next gas day, a shipper must notify the pipeline by 8 a.m. the day before the recall can take effect and cannot use partial or flowing day recalls. By establishing an 8 a.m. deadline for recall notifications, the standard effectively precludes a releasing shipper from recalling capacity at the Evening Nomination cycle. In fact, a shipper that misses the 8:00 a.m. CCT recall notification time will miss four nomination opportunities and will be unable to have its volume flow until 48 hours after it submits the recall notification.³⁴

28. As a result of such lengthy delays, releasing shippers may not be able to use their recall rights as effectively as possible to ensure that they can retain adequate peak day capacity for their own needs. The delay in rescheduling recalled capacity also can have an adverse competitive impact on the market by reducing the amount of capacity available for release. As AGA points out, if an LDC is a provider of last resort under a state unbundling initiative and is given notice that insufficient supply is being delivered to its city-gate, the LDC will need to recall released capacity for later in the same day or, at least, for the next day. Without the ability to recall capacity more frequently, a releasing shipper with supplier-of-last-resort obligations will be reluctant to release capacity at all since it will not be able to recall that capacity when it is needed. In that event, replacement shippers will have less capacity from which to choose and will have fewer alternatives to purchasing pipeline interruptible service.

29. Replacement shippers benefit from having a more open and competitive capacity market, with more capacity available to compete with pipeline interruptible transportation. As APS/PWEC states, "as a captive shipper

on a fully subscribed pipeline, APS/PWEC supports any initiative that would free up excess capacity (even in the short run)." ³⁵ Replacement shippers will not be required to purchase released capacity with partial day recalls, but will be able to choose the capacity with terms that best fits their needs. Releasing shippers will be able to release capacity without a partial day recall condition and will have an incentive to do so, because a release not subject to recall will be more valuable (and higher priced) than a release subject to recall. Replacement shippers will know the terms of releases upfront and can determine whether to purchase callable capacity or seek more reliable capacity, and can take the recall conditions into account in determining how much the capacity is worth.

30. Under the regulations adopted in this rule, the releasing shipper will be able to recall unscheduled capacity at any of the four nomination cycles and can recall scheduled capacity so long as the replacement shipper has an opportunity to reschedule its gas. The replacement shipper will receive protection against loss of service similar to that interruptible shippers currently receive.

31. In Order No. 587-G, the Commission adopted a regulation stating that when an interruptible shipper's volumes are to be reduced as a result of a nomination by a firm shipper, the interruptible shipper must be provided with advanced notice of such reduction and must be notified whether penalties will apply on the day its volumes are reduced.³⁶ The Commission further determined that interruptible shippers could be bumped by firm intra-day nominations at the first three nomination opportunities, but could not be bumped at the third intra-day nomination opportunity (5 p.m. CCT) since they would not have an opportunity to reschedule their gas for that gas day. The Commission provided this protection against bumping to provide stability in the nomination system, so that shippers can be confident by late afternoon that they will receive their scheduled flows.³⁷

32. This rationale applies equally to replacement shippers, which, under the regulations adopted in this rule, must be given advance notification of any recall and cannot have scheduled volumes reduced unless they have been given an opportunity to reschedule their gas. In

addition, the Commission required pipelines to waive certain non-critical penalties for bumped interruptible shippers, and the same penalty waiver will be applied to bumped replacement shippers.³⁸

33. The Commission recognizes that implementation of recalls at the Intra-Day 1 and 2 cycles can affect flowing gas and, as the comments point out, result in the need to allocate daily nominations (and potentially penalties) between releasing and replacement shippers. But these issues are not insurmountable and should not prevent implementation of partial day recalls. Some pipelines already have implemented partial day recalls on their systems.³⁹ Rather than having pipelines implement partial day recalls based on their own distinct processes for handling allocation and other operational issues, the Commission is providing an opportunity for NAESB to reach consensus on a set of standards that can be applied to all partial day recalls. Therefore, the Commission will postpone implementation of partial or flowing day recalls of scheduled gas at the Intra-Day 1 and Intra-Day 2 cycles, and provide NAESB with six months to develop standards governing recalls at these cycles that affect flowing gas. At the end of this period, NAESB should file with the Commission the standards it has developed or, if it is unable to reach consensus, a report outlining the standards considered, the voting records with regard to these standards, and the reasons for its inability to reach consensus. Other industry members can also submit comments and will have an additional 15 days from the filing of the NAESB information to file additional comments on the NAESB report. Since NAESB has already been working on the partial day recall issue, six months should provide a sufficient time period for developing standards. Once the Commission receives the report from NAESB and the comments, it will issue an order establishing the requirements for partial day recalls.

34. The Commission, however, sees no reason for delaying implementation of partial day recalls for the Evening Cycle and for recalls of unscheduled capacity. Recalls in these situations will not present allocation or other operational difficulties for the pipelines. Such recalls do not affect flowing volumes and, therefore, do not result in the need to allocate daily gas supplies

³⁴ A releasing shipper that misses the 8 a.m. CCT notification time cannot renominate that capacity until 11:30 a.m. CCT the next day, a nomination under which gas will not flow until 9:00 a.m. CCT the day after.

³⁵ APS/PWEC Comment, at 3.

³⁶ 18 CFR 284.12 (c)(1)(i)(A).

³⁷ Order No. 587-G, 63 FR at 20078, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,671-72.

³⁸ Order No. 587-G, 63 FR at 20078-79, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,672-73.

³⁹ Dominion Transmission, Inc., 95 FERC ¶ 61,316, at 62,080 (2001); National Fuel Gas Supply Corporation, 96 FERC ¶ 61,182, at 61,804 (2001).

between releasing and replacement shippers. In order to provide shippers more flexibility in their use of capacity, the Commission will require pipelines by May 1, 2002, to file tariff sheets, as discussed below, to implement partial day recalls for the Evening Cycle and for unscheduled capacity. These tariff sheets are to become effective by July 1, 2002.

35. Schedule for Implementation of Recalls for Evening Nomination Cycle and Unscheduled Capacity

36. The NOPR proposed that no advance notice of recalls would be provided, so that the recall and a renomination of the releasing shipper would be provided at each of the standard nomination cycles. For example, under the proposal in the NOPR, the releasing shipper would notify the pipeline at 6 p.m. CCT (Evening Nomination) that capacity is being recalled and would simultaneously submit a nomination at the same time. The replacement shipper would not be notified of the bump, under this proposal, until the deadline for reporting of scheduled volumes (10 p.m. CCT).

37. A number of comments, however, maintain that recall notices and nominations should not be simultaneous and that pipelines and replacement shippers need advance

notice of recalls. Whether to establish an advance notification requirement for recalls, and how that notice should be provided, are issues NAESB needs to consider during its deliberations. The treatment of advance notification can determine whether recalls at the Intra-Day 2 cycle can bump scheduled volumes. If NAESB provides for advance notice of recalls to pipelines and replacement shippers, releasing shippers could be permitted to bump scheduled gas at the Intra-Day 2 cycle, since replacement shippers will have sufficient advance notice to reschedule bumped gas at the Intra-Day 2 cycle.⁴⁰ On the other hand, if advance notice is not provided, then, under this rule, recalls would not be permitted at the Intra-Day 2 cycle since the replacement shipper would not have an opportunity to reschedule its gas.

38. Since the Commission is implementing recalls of scheduled gas at the Evening Nomination cycle and recalls of unscheduled gas at the Intra-Day 1 and Intra-Day 2 cycles, pipelines will need to implement an interim schedule for implementing recalls for these cycles. In order to assure expeditious compliance with these requirements, the Commission is establishing, as discussed below, an interim timeline for recalls and will require each pipeline to include

standard tariff language in its tariff providing for such recalls.

39. The fundamental precept of the interim schedule being adopted by the Commission is that releasing shippers must be provided with sufficient time after receipt of scheduled quantities to inform the pipeline of a recall. Releasing shippers, such as LDCs, need to be aware of the scheduled volumes for their systems prior to determining whether they will need to recall capacity. Thus, the advance notification period should give releasing shippers the time to evaluate the scheduled quantities information before having to submit the recall notice.⁴¹ Further, although the Commission is not convinced that the existing 3 1/2 hour advance notice requirement for the Timely Nomination cycle⁴² is necessary, the Commission will permit pipelines to continue to use this notification period for notification of recalls for the Timely Nomination cycle while NAESB considers the schedule for recalls.

40. Based on these precepts, the Commission is establishing the following interim schedule for notification to pipelines and replacement shippers of recalls of capacity at the Evening Nomination cycle and for recalls of unscheduled capacity.

Nomination cycle (all times in CCT)	Receipt of scheduled volumes (from prior nomination cycle)	Recall notification to pipeline	Pipeline notification to replacement shipper of recall	Nomination time (same day)
Timely	NA	8 a.m.	9 a.m.	11:30 a.m.
Evening	4:30 p.m. same day	5 p.m.	6 p.m.	6 p.m.
Intra-Day 1	10 p.m. CCT prior day	8 a.m.	9 a.m.	10 a.m.
Intra-Day 2	2 p.m. same day	3 p.m.	4 p.m.	5 p.m.

41. To ease the compliance and review burden on both pipelines and shippers, each pipeline is required to file standard tariff language to implement such recalls stating the following:

Releasing shippers may, to the extent permitted as a condition of the capacity release, recall released capacity (scheduled or unscheduled) at the Timely Nomination cycle and the Evening Nomination cycle, and recall unscheduled released capacity at the

Intra-Day 1 and Intra-Day 2 Nomination cycles by providing notice to the Transporter by the following times for each cycle: 8 a.m. CCT for the Timely Nomination cycle; 5:00 p.m. CCT for the Evening Nomination Cycle; 8 a.m. CCT for the Intra-Day 1 Nomination cycle, and 3:00 p.m. for the Intra-Day 2 Nomination cycle. Notification to replacement shippers provided by Transporter within one hour of receipt of recall notification.

The Commission will revisit this schedule after NAESB has had an

opportunity to develop standardized timelines for partial day recalls.

42. The Commission will address below those comments opposing or suggesting changes in the regulation or requesting clarification. Comments addressing procedural issues will not be addressed since NAESB will be considering those issues.

⁴⁰ If advance notice of recalls is provided, the bumping rules for recalled capacity may not need to be identical to those for interruptible shippers. Interruptible shippers cannot be bumped at the Intra-Day 2 cycle because, under current NAESB standards, they are not provided with advance notice of the bump and so cannot renominate at the Intra-Day 2 cycle. 18 CFR 284.12(b)(1)(1), Nominations Related Standards 1.3.2 (Intra-Day 2 nomination is received at 5 p.m. CCT with no

advance notice to interruptible shippers of volumes to be bumped). In contrast, if advance notice of recalls is provided to replacement shippers, their scheduled capacity can be recalled at the Intra-Day 2 cycle because the replacement shipper will have sufficient notice to renominate at the Intra-Day 2 cycle.

⁴¹ For example, under the Timely Nomination cycle, scheduled volumes are provided at 4:30 p.m.

Releasing shippers need sufficient time to evaluate this information before determining whether to recall capacity for the 6 p.m. Evening Nomination cycle.

⁴² Capacity Release Related Standards 5.3.6 (notice must be given by 8 a.m. CCT for recall effective at the 11:30 a.m. Timely Nomination cycle).

43. Comments on Adoption of Partial Day Recall Requirement

44. Those opposing adoption of a regulation permitting partial day recalls contend that permitting any partial day recalls will operate to diminish the attractiveness of released capacity, and will, therefore, result in limiting competition between pipeline firm and released capacity. They further maintain that allowing partial day recalls will be harmful to replacement shippers, because replacement shippers will be unable to reschedule gas bumped by the partial day recall. DETM contends that, for better or worse, all gas transactions occur for a full gas day, and that this will create difficulties for replacement shippers trying to reschedule gas subject to partial day recalls. DETM further maintains that no data supports the proposition that the availability of partial day recalls will have any measurable impact on the availability of released capacity.

45. Since Order No. 636, the Commission's regulation of released capacity has proceeded from the presumption that the best way to improve access to capacity is to provide both releasing and replacement shippers as much flexibility as possible in structuring their capacity release transactions. In Order No. 637, for instance, the Commission required pipelines to permit releasing and replacement shippers to consummate capacity release transactions at each of the four intra-day nomination opportunities to ensure that replacement shippers could obtain capacity when they need it.⁴³ Similarly, allowing partial day recalls will provide releasing shippers with similar flexibility to structure capacity releases that fit their requirements. Indeed, as the gas market has been developing, shippers want more flexibility, not less, to adjust nominations on an intra-day basis.⁴⁴ Allowing partial day recalls is a step towards the Commission's, as well as the industry's, goal of providing shippers with enhanced scheduling opportunities so that they can adjust their gas nominations to accord with their market needs.⁴⁵

46. Moreover, it is not clear that prohibiting partial day recalls would benefit replacement shippers in the long run. DETM and Dynegy appear to be

assuming that without partial day recalls, firm shippers will release the same amount of capacity on a full day's basis as they would if partial day recalls are available. However, many of the comments point out that firm shippers that need capacity on short notice are reluctant to release their capacity at all if they are unable to recall that capacity in the event of changed circumstances, such as dropping temperatures or the failure of a marketer to deliver gas.⁴⁶ According to the comments, this is particularly true for LDCs with supplier-of-last-resort obligations that need to be able to recall capacity quickly if marketers fail to provide gas to the LDCs city-gate.⁴⁷ Allowing partial day recalls will remove this disincentive to release capacity, thereby making incremental capacity available and benefitting replacement shippers by providing them with more options, particularly on fully subscribed pipelines.⁴⁸

47. Dynegy, DETM, and EPSA further assert that allowing partial day recalls may make capacity releases subject to such recalls less valuable to replacement shippers. In the first place, as noted above, the commenters are assuming such capacity will be available for release if partial day recall rights were not available to the releasing shipper, an assumption that other comments show is not necessarily correct. Released capacity available subject to partial day recall is certainly more valuable to replacement shippers than not having that capacity available at all.

48. Moreover, if replacement shippers find that released capacity with partial day recalls is too unreliable, they need not purchase that released capacity and can negotiate with the releasing shippers for conditions providing more reliable service. Under the regulations adopted here, releasing shippers are not required to include partial day recalls in their releases. Releasing shippers can release capacity on a full day basis (not subject to partial day recalls) and will have an incentive to do so, because a full day release will be more valuable (and higher priced) than a partial day

recall release. The replacement shippers will know the terms of releases upfront and can determine whether to purchase that capacity, negotiate other terms with the releasing shipper, or seek more reliable capacity, and can take the recall conditions into account in determining how much the capacity is worth. In a fully functioning market, buyers and sellers negotiate over the terms of their deals so that the price and other components reflect terms that are mutually agreeable to both parties. Imposing artificial regulatory limits on the negotiating position of one party to the transaction, as proposed by those opposing partial day recalls, is the antithesis of fully functioning markets, and can only create a less efficient marketplace.

49. DETM and Dynegy also contend that permitting partial day recalls will reduce the reliability of the pipeline grid because replacement shippers are subject to losing their capacity and may be unable to reschedule capacity. These arguments are reminiscent of the arguments made in 1998 against allowing firm intra-day nominations to bump interruptible transportation on the grounds that interruptible shippers would have difficulty rescheduling their gas.⁴⁹ In that case, the Commission rejected such claims, finding that:

Firm shippers are paying reservation charges for priority rights and those rights should include the right to have a nomination become effective as early as possible on the gas day following the nomination. Interruptible shippers voluntarily take the risk that their service will be interrupted and while they are entitled to advance notice of such interruption, they should not be able to prevent firm shippers from having their nominations take effect at the earliest possible time. Gas flows on the interstate grid 24-hours a day, and is consumed throughout the day, so interruptible shippers need to be prepared to adjust gas volumes even during non-business hours.⁵⁰

50. In this instance, firm shippers paying reservation charges should similarly have the ability to control the use of their capacity by employing partial day recalls. Shippers purchasing released capacity subject to partial day recalls, like those purchasing interruptible transportation, are taking the risk that their scheduled quantities may be disrupted. As gas markets continue to develop, such adjustments will be increasingly necessary to provide those shippers holding firm

⁴⁶ See Comments of Dominion LDCs, at 4 (partial day recalls "will free up capacity that would otherwise be held by LDCs and other shippers that cannot risk releasing it for an extended period"); Kentucky ("the inability to reschedule recalled capacity will result in the reduction of the amount of capacity available, thereby adversely impacting competition").

⁴⁷ See Comments of AGA, Dominion LDCs, APGA, Con Edison, Kentucky, KeySpan, PSCNY (partial day recalls crucial to retail access programs where recall is needed to ensure reliability).

⁴⁸ See Comment of APS/PWEC, at 3 (supporting partial day recalls as making incremental capacity available on fully subscribed pipelines).

⁴³ 18 CFR 284.12(c)(1)(ii).

⁴⁴ See Reliant Energy Gas Transmission Company, 93 FERC ¶ 61,141 (2000) (proposal for hourly nominations to meet customer needs for quick adjustment due to demand changes).

⁴⁵ NAESB's standards recognize that the current nomination scheduling is merely "an interim step to continuous and contiguous scheduling." Nominations Related Standards 1.1.2.

⁴⁹ See Order No. 587-G, 63 FR at 20077-78, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,669-30,672.

⁵⁰ Order No. 587-G, 63 FR at 20078, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,671.

capacity with the utmost flexibility in their use of the capacity for which they pay.

51. Moreover, like interruptible shippers, replacement shippers are protected, because bumping of scheduled volumes is only permitted if the replacement shipper has at least one opportunity to reschedule its gas. Replacement shippers also have tools available, such as pooling, gas package identifiers, and ranking, that they can use to manage their gas supplies in the event of a bump.⁵¹

52. WDG maintains that the Commission should not exempt the Intra-Day 2 nomination from a partial day recall. It argues that the replacement shippers have fair notice that their capacity is recallable, and therefore are not prejudiced by having a recall at the Intra-Day 2 cycle.

53. The regulation adopted in this rule does not prohibit all recalls at the Intra-Day 2 cycle. Recalls of unscheduled capacity can be made at the Intra-Day 2 cycle. As discussed earlier, NAESB is to consider establishing a notification schedule by which pipelines and replacement shippers are to be notified of recalls. Bumping at the Intra-Day 2 cycle may be permitted depending on whether the replacement shipper is given sufficient time to renominate any bumped gas at the Intra-Day 2 cycle.

54. DETM maintains that the partial day recall issue is not a policy dispute, but a business issue that should be left to NAESB to resolve. It argues that the Commission has historically deferred to the determinations of NAESB on business issues and, therefore, should not overturn the business decision by NAESB to prohibit partial day recalls.

55. The dispute here is not simply a question of business practices, but a question of regulatory policy regarding the relative rights of releasing and replacement shippers under the Commission's capacity release mechanism. Here, the Commission has determined that, under its regulations, releasing shippers should be given full rights to use their capacity flexibly by recalling that capacity on an intra-day basis, and that the contrary NAESB standards should no longer be incorporated by reference.

56. It is true that the Commission gives great weight to the standards adopted by NAESB, because these standards represent a consensus of the industry. In fact, the Commission

initially adopted NAESB's consensus standards limiting capacity release recalls, even though the Commission's regulations (§ 284.8 (b)) would have permitted partial day recalls. Now, however, it is clear from the record of deliberations at NAESB, and the comments filed in this proceeding, that the existing NAESB standards on partial day recalls no longer command a consensus of the industry.⁵² At this point, NAESB is stalemated, without being able to achieve a consensus in either direction. Since consensus no longer obtains, the Commission needs to resolve the policy dispute and has determined that allowing partial day recalls is consistent with the Commission's regulations, will provide incentives to release additional capacity, and will foster enhanced competition.

57. Requests for Clarification

58. A number of the comments ask for clarification of aspects of the regulations and the way in which partial day recalls will operate.

59. Applicability of Recall Conditions

60. NiSource maintains the Commission's regulation is vague and seems to imply that all released capacity is subject to partial day recalls. Williams and ENA similarly seek clarification that parties retain the flexibility to decide whether capacity is recallable on an intra-day basis. Williams further seeks clarification that the proposed rule is prospective only and does not affect previous capacity release contracts.

61. The Commission has revised its proposed regulation to make clear that pipelines need only provide releasing shippers with the opportunity to include partial day recalls as a condition in capacity release offers. Whether a partial day recall applies to a capacity release will depend upon the terms of the agreement between the releasing and replacement shipper. Because the terms of the agreement govern, the Commission agrees with Williams that implementation of this regulation is prospective only and will not change the terms of already negotiated capacity release transactions.

⁵² Under NAESB's procedures, a consensus is required to approve standards, but equally a consensus is needed to change or remove a standard. For example, if NAESB's current partial day recall standards (5.3.6 and 5.3.7) were resubmitted for a vote today, the comments make clear that these standards would not command a consensus at NAESB.

62. Schedule for Notification of Recalls for Timely Nomination Cycle and Reputs

63. The Industrials maintain that the Commission should not eliminate NAESB standard 5.3.6 which establishes 8 a.m. CCT as the deadline for notification of a recall applicable to the Timely Nomination cycle (11:30 a.m.). The Industrials are concerned that the elimination of this provision will force all recalls into the intra-day cycles or will mean that recall timing will be left either to the contract between the releasing and replacement shipper or to individual tariff provisions. The Industrials further request that the Commission consider a timeline for notification of reputs (in which recalled capacity reverts to the replacement shipper after a recall ends), or request NAESB to consider this issue.

64. The Commission recognizes that a standard timeline for recall notification is needed and is referring this issue to NAESB for consideration of a new standard. In the interim while NAESB is considering a new standard, the Commission is permitting pipelines to continue to use the notification period in current standard 5.3.6 for the Timely Nomination cycle, and, as described earlier, has established an interim notification schedule for the other nomination cycles. NAESB also should consider whether a schedule or timeline for reput notification is necessary.

65. Penalty Exposure

66. Dynegy and NGSa maintain that partial day recalls should not result in greater penalty exposure for shippers whose capacity has been recalled. As discussed earlier, the Commission in Order No. 587-G required pipelines to waive non-critical penalties for bumped interruptible shippers. Pipelines should apply the same waivers for gas bumped through partial day recalls.

67. Effect on Alternate Points

68. NiSource seeks clarification that partial day recalls will not permit the releasing shipper recalling capacity to change to an alternate point and bump firm capacity that is already scheduled (by a third party) at that point. The recall only permits the releasing shipper to displace gas scheduled by the replacement shipper. The Commission agrees that partial day recalls will not give the recalling shipper any greater scheduling rights vis a vis third parties.

69. Pipelines Offering Non-Standard Nomination Opportunities

70. Dominion requests clarification that pipelines offering more nomination opportunities than the four standard

⁵¹ 18 CFR § 284.12 (b)(1)(i), Nominations Related Standards 1.3.18, 1.3.23, 1.3.24. Pooling together with ranking permit shippers to designate which supplies or markets should be cut first in the event scheduled volumes are reduced.

times provided in the NAESB standards, need not offer partial day recall at non-standard nomination times. Dominion maintains that it provides additional nomination times early in the morning (7:45 a.m. CCT) and late in the evening (8:45 p.m.), and states that its staffing, and that of shippers, at these times does not permit processing of recalls. In addition, Dominion contends that other pipelines are not equipped to coordinate recalls at those hours.

71. Pipelines are certainly free to provide for recalls at non-standard nomination periods. However, in implementing recalls during the interim period in which NAESB is considering standards, the Commission will require recalls to be processed only at the standard nomination periods; pipelines need not permit recalls at any non-standard nomination times. In considering standards for partial day recalls, NAESB should consider whether standards should be developed to permit recalls at certain non-standard nomination opportunities.

72. Effect on Already Accepted Partial Day Recall Programs

73. Dominion requests clarification that the final rule does not affect Dominion's settlement in its Order No. 637 proceeding in which it provides partial day recalls at certain nomination opportunities. For example, Dominion states that it currently does not permit recalls at the Intra-Day 1 cycle, although it does not object to permitting such recalls if required by the Commission.

74. All pipelines will be required to conform to the requirements of the Commission regulation, regardless of the terms of previous approved tariffs. The Commission is acting under section 5 of the Natural Gas Act in requiring pipelines to permit releasing shippers to use partial day recalls and is seeking to establish standards to apply to such recalls across the interstate grid. Accordingly, all pipelines with tariffs inconsistent with the Commission's regulation must comply with that regulation. Dominion, for instance, is

required, as are the other pipelines, to permit recalls at the Intra-Day 1 cycle (to which it has no objection). Similarly, Dominion is required to permit recalls under the schedule established by the Commission in this rule for the interim period while NAESB is considering standards for partial day recalls, and will be required to comply with subsequent timeline NAESB develops and the Commission adopts.

75. Pipeline Capacity

76. EIP is concerned that partial day recalls are at odds with the NAESB standards requiring that all nominations be for daily quantities. EIP maintains that if partial day recalls are permitted for released capacity, pipelines should be permitted to sell their capacity for less than a full day as well.

77. EIP appears to be suggesting that a partial day recall refers to a sale of capacity for a time period of less than one day, whereas pipelines under the NAESB standards can only sell capacity for a full day's quantity. The Commission is not establishing different standards for pipeline capacity as compared to released capacity. As Gulf South explains in its comments, a partial day recall should not be viewed as a recall for a specific portion (number of hours) of a gas day. Rather, the recall is for a proportionate share of the total contract quantity. For example, if a capacity release is for a contract quantity of 2400 Dth, and the replacement shipper flowed 800 Dth during the first eight hours prior to recall, the releasing shipper would still have a contract quantity of 1600 Dth remaining on the contract for the remainder of the gas day. In the same way, pipelines can sell capacity at each of the intra-day nomination opportunities whenever capacity is available.⁵³

⁵³ Indeed, Commission policy requires pipelines to sell capacity at the maximum tariff rate whenever that capacity is available, including on an intra-day basis. Tennessee Gas Pipeline Company, 91 FERC ¶ 61,053, at 61,190 (2000); 18 CFR 284.7 & 284.9 (must sell services without regard to duration of the service).

78. Notice of Use of Voluntary Consensus Standards

Office of Management and Budget Circular A-119 (§ 11) (February 10, 1998) provides that when a federal agency issues or revises a regulation containing a standard, the agency should publish a statement in the final rule identifying whether a voluntary consensus standard or a government-unique standard is being adopted. In this rulemaking, the Commission is issuing its own regulation and rescinding the incorporation by reference of NAESB standard 5.3.6 and part of 5.3.7, because the existing NAESB standard has not been revised to take into account changed circumstances, there is no longer consensus supporting this standard, and the existing standard fails to reflect Commission policy.

79. Information Collection Statement

80. The Office of Management and Budget's (OMB) regulations in 5 CFR 1320.11 require that it approve certain reporting and recordkeeping requirements (collections of information) imposed by an agency. Upon approval of a collection of information, OMB will assign an OMB control number and an expiration date. Respondents subject to the filing requirements of this Rule will not be penalized for failing to respond to these collections of information unless the collections of information display a valid OMB control number.

81. The final rule will affect one existing data collection, FERC-545 "Gas Pipeline Rates: Rate Change (Non-Formal)" (OMB Control No. 1902-0154). The following burden estimates are related only to this rule and include the costs of complying with the tariff filing requirement. Since this final rule will be implemented in two phases, the number of responses per respondent has been increased from one, as proposed in the NOPR, to two because each respondent will need to make two tariff filings, one for phase one and one for phase two.

Data collection	Number of respondents	Number of responses per respondent	Hours per response	Total annual hours
FERC-545	93	2	38	7,068
				FERC-545
Annualized Capital/Startup Costs				\$397,714
Annualized Costs (Operations & Maintenance)				0
Total Annualized Costs				397,714

The cost per respondent is \$4,276.00 (rounded off).

82. The Commission sought comments to comply with these requirements. Comments were received from twenty-eight entities. No comments addressed the reporting burden imposed by these requirements. The substantive issues raised by the commenters are addressed within the rule.

83. The Commission's regulations adopted in this rule are necessary to further the process begun in Order No. 587 of creating a more efficient and integrated pipeline grid by standardizing the business practices and electronic communication of interstate pipelines. Adoption of these regulations will update the Commission's regulations relating to business practices and provide greater flexibility for capacity holders on interstate pipelines by synchronizing the Commission's regulation of recalled capacity with its standards for intra-day nominations. The public also benefits by having greater competition across the pipeline grid as a result of firm capacity holders having increased flexibility in structuring their capacity release transactions.

84. The Commission has assured itself, by means of its internal review, that there is specific, objective support for the burden estimates associated with the information requirements. The information required in the Final Rule will help the Commission carry out its responsibilities under the Natural Gas Act and conforms to the Commission's plan for efficient information collection, communication, and management within the natural gas industry.

85. Interested persons may obtain information on the reporting requirements by contacting the following: Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426 [Attention: Michael Miller, Office of the Chief Information Officer, CI-1, (202) 208-1415, or mike.miller@ferc.fed.gov] or the Office of Management and Budget, Office of Information and Regulatory Affairs, Attention: Desk Officer for the

Federal Energy Regulatory Commission, 725 17th Street, NW., Washington, DC 20503. The Desk Officer can also be reached at (202) 395-7318, or fax: (202) 395-7285.

86. Environmental Analysis

87. The Commission is required to prepare an Environmental Assessment or an Environmental Impact Statement for any action that may have a significant adverse effect on the human environment.⁵⁴ The Commission has categorically excluded certain actions from these requirements as not having a significant effect on the human environment.⁵⁵ The regulations adopted in this rule fall within categorical exclusions in the Commission's regulations for rules that are clarifying, corrective, or procedural, for information gathering, analysis, and dissemination, and for sales, exchange, and transportation of natural gas that requires no construction of facilities.⁵⁶ Therefore, an environmental assessment is unnecessary and has not been prepared.

88. Regulatory Flexibility Act Certification

89. The Regulatory Flexibility Act of 1980 (RFA)⁵⁷ generally requires a description and analysis of final rules that will have significant economic impact on a substantial number of small entities. The regulations proposed here impose requirements only on interstate pipelines, which are not small businesses, and, these requirements are, in fact, designed to benefit all customers, including small businesses. Accordingly, pursuant to § 605(b) of the RFA, the Commission hereby certifies that the regulations adopted herein will not have a significant adverse impact on a substantial number of small entities.

⁵⁴ Order No. 486, Regulations Implementing the National Environmental Policy Act, 52 FR 47897 (Dec. 17, 1987), FERC Stats. & Regs. Preambles 1986-1990 ¶ 30,783 (1987).

⁵⁵ 18 CFR 380.4.

⁵⁶ See 18 CFR 380.4(a)(2)(ii), 380.4(a)(5), 380.4(a)(27).

⁵⁷ 5 U.S.C. 601-612.

90. Document Availability

91. In addition to publishing the full text of this document in the **Federal Register**, the Commission provides all interested persons an opportunity to view and/or print the contents of this document via the Internet through FERC's Home Page (<http://www.ferc.gov>) and in FERC's Public Reference Room during normal business hours (8:30 a.m. to 5 p.m. Eastern time) at 888 First Street, NE., Room 2A, Washington, DC 20426.

92. From FERC's Home Page on the Internet, this information is available in both the Commission Issuance Posting System (CIPS) and the Records and Information Management System (RIMS).

—CIPS provides access to the texts of formal documents issued by the Commission since November 14, 1994.

—CIPS can be accessed using the CIPS link or the Documents & Filing link. The full text of this document is available on CIPS in ASCII and WordPerfect 8.0 format for viewing, printing, and/or downloading.

—RIMS contains images of documents submitted to and issued by the Commission after November 16, 1981. Documents from November 1995 to the present can be viewed and printed from FERC's Home Page using the RIMS link or the Documents & Filing link. Descriptions of documents back to November 16, 1981, are also available from RIMS-on-the-Web; requests for copies of these and other older documents should be submitted to the Public Reference Room.

93. User assistance is available for RIMS, CIPS, and the Website during normal business hours from our Help line at (202) 208-2222 (E-Mail to WebMaster@ferc.fed.us) or the Public Reference at (202) 208-1371 (E-Mail to public.referenceroom@ferc.fed.us).

94. During normal business hours, documents can also be viewed and/or printed in FERC's Public Reference Room, where RIMS, CIPS, and the FERC Website are available. User assistance is also available.

95. Implementation Dates

96. As discussed herein, interstate pipelines are required, by May 1, 2002, to make tariff filings, to become effective by July 1, 2002, to comply with the requirement to implement recalls of scheduled and unscheduled capacity for the Timely and Evening Nomination cycles and for recalls of unscheduled capacity. Each tariff filing must include the tariff language set forth at P. 41.

97. By October 1, 2002, NAESB should file comments with the Commission detailing the standards NAESB has adopted relating to partial day recalls or, if none has been adopted, those that were considered, as well as all other material relevant to NAESB's consideration of the standards. Other industry members also can submit comments by October 1, 2002, and will have until October 15, 2002 to file additional comments on the NAESB report.

98. Effective Date

99. These regulations are effective April 17, 2002. The Commission has determined, with the concurrence of the Administrator of the Office of Information and Regulatory Affairs of OMB, that this rule is not a "major rule" as defined in section 351 of the Small Business Regulatory Enforcement Fairness Act of 1996.

List of Subjects in 18 CFR Part 284

Continental shelf, Incorporation by reference, Natural gas, Reporting and recordkeeping requirements.

By the Commission.

Magalie R. Salas,
Secretary.

In consideration of the foregoing, the Commission amends Part 284, Chapter I, Title 18, *Code of Federal Regulations*, as follows.

PART 284—CERTAIN SALES AND TRANSPORTATION OF NATURAL GAS UNDER THE NATURAL GAS POLICY ACT OF 1978 AND RELATED AUTHORITIES

1. The authority citation for part 284 continues to read as follows:

Authority: 15 U.S.C. 717–717w, 3301–3432; 42 U.S.C. 7101–7532; 43 U.S.C. 1331–1356.

2. Section 284.12 is amended as follows:

a. The heading of paragraph (b) is revised by removing the word "GISB" and adding, in its place, the word "NAESB."

b. Paragraphs (b)(1) and (b)(2) are amended by removing the words "Gas Industry Standards Board" and adding, in their place, the words "North American Energy Standards Board."

b. Paragraph (b)(1)(v) is revised.

c. The heading of paragraph (c)(1)(ii) is revised, and the text of paragraph of (c)(1)(ii) is designated as (c)(1)(ii)(A).

d. Paragraph (c)(1)(ii)(B) is added.

The revised and added text reads as follows:

§ 284.12 Standards for pipeline business operations and communications.

* * * * *

(b) * * *

(1) * * *

(v) Capacity Release Related Standards (Version 1.4, August 31, 1999), with the exception of Standard 5.3.6 and the first sentence of Standard 5.3.7.

* * * * *

(c) * * *

(1) * * *

(ii) Capacity release scheduling.

(A) * * *

(B) A pipeline must permit releasing shippers, as a condition of a capacity release, to recall released capacity and renominate such recalled capacity at each nomination opportunity. Each replacement shipper must be provided with advance notice of such recall and must be notified whether penalties will apply on the day its volumes are reduced.

* * * * *

Note: The following appendix will not appear in the Code of Federal Regulations.

Appendix

COMMENTS FILED

[Docket No. RM96–1–019]

Commenter	Abbreviation
American Gas Association	AGA.
Algonquin Gas Transmission Company and Texas Eastern Transmission Corporation	Algonquin/Texas Eastern.
American Public Gas Association	APGA.
Arizona Public Service Company and Pinnacle West Energy Corporation	APS/PWEC.
Consolidated Edison Company of New York and Orange and Rockland Utilities, Inc	Con Edison.
Dominion Transmission, Inc	Dominion.
Duke Energy Trading and Marketing, LLC	DETM.
Dynegy Marketing and Trade	Dynegy.
East Ohio Gas Company, The Peoples Natural Gas Company, Hope Gas, Inc	Dominion LDCs.
El Paso Pipeline Group	EPPG.
Enron North America Corp	ENA.
Enron Interstate Pipelines	EIP.
Electric Power Supply Association	EPSA.
Gulf South Pipeline Company	Gulf South.
Interstate Natural Gas Association of America	INGAA.
Public Service Commission, Commonwealth of Kentucky	Kentucky.
KeySpan Delivery Companies	Keyspan.
American Gas Association	AGA.
Kinder Morgan Pipelines	Kinder Morgan.
Memphis Light, Gas and Water Division	MLGW.
Natural Gas Supply Association	NGSA.
Public Service Commission of New York	PSCNY.
NiSource, Inc	NiSource.
Pennsylvania Office of Consumer Advocate	PA. OCA.
Process Gas Consumers Group, American Forest & Paper Association, and Georgia Industrial Group	Industrials.
Williams Companies	Williams.
Williston Basin Interstate Pipeline Company	Williston.
Wisconsin Distributor Group	WDG.

COMMENTS FILED—Continued

[Docket No. RM96-1-019]

Commenter	Abbreviation
Xcel Energy Services, Inc	Xcel.

[FR Doc. 02-6239 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF THE TREASURY

Bureau of Alcohol, Tobacco and Firearms

27 CFR Part 4

[T.D. ATF-475; Ref. Notice No. 924]

RIN: 1512-AC29

Addition of New Grape Variety Names for American Wines (2000R-322P)

AGENCY: Bureau of Alcohol, Tobacco and Firearms, Department of the Treasury.

ACTION: Treasury decision, final rule.

SUMMARY: The Bureau of Alcohol, Tobacco and Firearms (ATF) is adding four new names to the list of prime grape variety names for use in designating American wines: Albariño, Alvarinho, Black Corinth, and Fiano.

EFFECTIVE DATE: Effective May 17, 2002.

FOR FURTHER INFORMATION CONTACT: Jennifer Berry, Bureau of Alcohol, Tobacco and Firearms, Regulations Division, 111 W. Huron Street, Room 219, Buffalo, NY 14202-2301; telephone (716) 434-8039.

SUPPLEMENTARY INFORMATION:

Background

Under the Federal Alcohol Administration Act (27 U.S.C. 201 *et seq.*) (FAA Act), wine labels must provide the consumer with adequate information as to the identity of the product. The FAA Act also requires that the information appearing on wine labels not mislead the consumer.

To help carry out these statutory requirements, ATF has issued regulations, including those that designate grape varieties. Under 27 CFR 4.23(b) and (c), a wine bottler may use a grape variety name as the designation of a wine if at least 75 percent of the wine (51 percent in the case of wine made from *Vitis labrusca* grapes) is derived from that grape variety. Under § 4.23(d), a bottler may use two or more grape variety names as the designation of a wine if all of the grapes used to make the wine are of the labeled

varieties, and the percentage of the wine derived from each variety is shown on the label.

Treasury Decision ATF-370 (61 FR 522), January 8, 1996, adopted a list of grape variety names that ATF determined to be appropriate for use in designating American wines. The list of prime grape names and their synonyms appears at § 4.91, while alternative grape names temporarily authorized for use are listed at § 4.92. We believe the listing of approved grape variety names for American wines will help standardize wine label terminology and prevent consumer confusion.

How May New Varieties Be Added to the List of Prime Grape Names?

Under § 4.93, any interested person may petition ATF to add additional grape varieties to the list of prime grape names. The petitioner should provide evidence of the following:

- Acceptance of the grape variety;
- The validity of the name for identifying the grape variety;
- That the variety is used or will be used in winemaking; and
- That the variety is grown and used in the United States.

Documentation submitted with the petition may include:

- A reference to the publication of the variety's name in a scientific or professional journal of horticulture or a published report by a professional, scientific or winegrowers' organization;
- A reference to a plant patent, if patented; and
- Information about the commercial potential of the variety, such as the acreage planted and its location or market studies.

Section 4.93 also places certain eligibility restrictions on the approval of grape names. We will not approve a name:

- If it has previously been used for a different grape variety;
- If it contains a term or name found to be misleading under § 4.39; or
- If a name of a new grape variety contains the term "Riesling."

The Director will not approve the name of a new grape variety developed in the United States if the name contains words of geographical significance, place names, or foreign words which are misleading under § 4.39.

Notice 924

In Notice 924, published on July 19, 2001, ATF proposed to add the names Albariño, Alvarinho, Black Corinth, and Fiano to the list of approved grape variety names in § 4.91. We based the proposal on the petitions and evidence described below. We received no comments to the notice. Because the petitioners provided sufficient evidence to support the requirements of § 4.93, we are adding the new names to the approved list.

Petitions

Petition for Albariño/Alvarinho

Havens Wine Cellars of Napa, California, petitioned ATF to add "Albariño" to the list of prime grape names approved for the designation of American wines. Grown for centuries in Spain and Portugal, Albariño, a white *Vitis vinifera* grape, is relatively new to the United States. In Portugal the grape is called "Alvarinho."

The petitioners stated that Albariño has long been recognized in Europe and in academic communities. As evidence of this, the petitioners submitted the following supporting documents provided by Professor Carole Meredith of the Viticulture and Enology Department at the University of California at Davis (UC Davis):

- European Union Regulation 3201/90: This regulation permits the use of the name "Albariño" on labels of Spanish wines, and the name "Alvarinho" on labels of Portuguese wines.
- Two scientific papers published in the American Journal of Enology and Viticulture: "Effects of Grapevine Leafroll-Associated Virus 3 on the Physiology and Must of *Vitis vinifera* L. cv. Albariño Following Contamination in the Field," (Vol. 50, 1999) which discusses a study conducted on Albariño grape vines, and "Contribution of *Saccharomyces* and Non-*Saccharomyces* Populations to the Production of Some Components of Albariño Wine Aroma," (Vol. 47, 1996) which describes a study conducted on Albariño musts.

- "The Genetic Resources of *Vitis*": This listing of international grape variety names and synonyms, published in 1988 by the German Federal Grape Breeding Institute, lists Alvarinho as the

prime name for the grape varietal with Albariño as a synonym.

- An abstract of an article from the Journal of the American Society for Horticultural Science: "Molecular marker analysis of *Vitis vinifera* 'Albariño' and some similar grapevine cultivars," published September 1998, describing a DNA analysis conducted on Albariño grapevines.

The petitioner also submitted several wine literature articles from sources such as Wine Spectator and Wine Today, which mention Albariño/Alvarinho wine.

ATF contacted Professor Meredith and asked her if the name "Alvarinho" should be added to the list as a synonym of Albariño. She replied that both names are well established in Europe and are equally valid names for the grape. She stated that because the grape is relatively new to the U.S., she didn't know which name is most commonly used by U.S. winemakers. She noted that UC Davis has an example of the grapevine in its collection and uses the name "Alvarinho", most likely because the plant originally came from Portugal.

Havens Wine Cellar reported that it has 2½ acres of Albariño in production, with the first crop picked in 1999. We also know of two other California wineries and a Virginia winery that are growing Albariño. Since the evidence submitted satisfies the requirements of § 4.93, we are adding Albariño and Alvarinho to the list of prime grape names in § 4.91.

Petition for Black Corinth

Hallcrest Vineyards of Felton, California, petitioned ATF to add the grape variety Black Corinth to the list of prime grape names approved for the designation of American wines. Black Corinth grapes are widely grown in California, where the vast majority of them are dried into raisins and marketed under the name "Zante Currant."

As evidence of the grape's acceptance and use in California, Hallcrest Vineyards submitted the following statistical reports issued by the State of California:

- Final Grape Crush Report for the 1999 crop, issued by the California Department of Food and Agriculture.
- California Grape Acreage report for 1999, issued by the California Agricultural Statistics Service, in cooperation with the U.S. Department of Agriculture.

Both reports include statistical tables with the data broken down by grape varietal. Black Corinth is one of the listed varieties. The petitioner stated

that this is clear evidence that the grape is grown in California and is recognized by the California Department of Food and Agriculture.

Other documentation included The Oxford Companion to Wine (Jancis Robinson, Oxford University Press, 1999), which states that Black Corinth is one of the most commonly used grape varieties in the world raisin industry, and is occasionally used in winemaking.

Hallcrest Vineyards stated it has made a fruity, blush dessert wine from the Black Corinth grape. We are aware of at least one other winery using the grape to produce a table wine. Because the evidence satisfies the requirements of § 4.93, we are adding Black Corinth to the list of prime grape names in § 4.91. Because we believe the name "Zante Currant" could mislead consumers into thinking the wine is made from currants and not grapes, we did not propose that name as a synonym.

Petition for Fiano

United Distillers and Vintners North America, Inc. (UDV) petitioned ATF to add the name "Fiano" to the list of prime grape names approved for the designation of American wines. UDV owns three wineries in California—Beaulieu Vineyards, Glenn Ellen Carneros Winery, and Blossom Hill.

Fiano is a white varietal, long grown in the Campania region of Italy where it is used to produce the *Denominazione di Origine Controllata* wine Fiano di Avellino. According to information submitted by the petitioner, Fiano is an old grape with a history dating back to the ancient Romans. Records show that Holy Roman Emperor Frederick II (1215–1250) placed an order for Fiano wine and that Charles d'Anjou (1227–1285) planted 16,000 Fiano vines. Modern reference sources referring to the Fiano grape include The New Sotheby's Wine Encyclopedia (Tom Stevenson, DK Publishing, Inc., 1997) and The Oxford Companion to Wine (Jancis Robinson, Oxford University Press, 1999).

As evidence of the grape's use in the United States, UDV submitted a price list from Herrick Grapevines in St. Helena, California, listing Fiano in its grapevine inventory. According to this inventory, the Fiano was planted in 1997 and was obtained from Duarte Nursery in Modesto, California. UDV further stated that Beaulieu Vineyard has produced two vintages of Fiano wine, and submitted evidence that at least three other California vineyards and one New York vineyard are also growing Fiano. The petitioner submitted a letter from Monterey Pacific, one of the California growers, stating that they

have five years of experience with Fiano and find it to be a grape with distinctive varietal character.

Based on the evidence presented in the petition, we are adding the Fiano grape to the list of approved prime names in § 4.91.

Regulatory Analyses and Notices

Does the Paperwork Reduction Act Apply to This Final Rule?

The provisions of the Paperwork Reduction Act of 1995, 44 U.S.C. Chapter 35, and its implementing regulations, 5 CFR part 1320, do not apply to this rule. This rule does not require winemakers to collect any additional information.

How Does the Regulatory Flexibility Act Apply to This Final Rule?

We certify that this final regulation will not have a significant economic impact on a substantial number of small entities. This regulation will permit the use of new grape varietal names. We do not expect any negative impact on small entities. We are not imposing new requirements. Accordingly, the act does not require a regulatory flexibility analysis.

Is This a Significant Regulatory Action as Defined by Executive Order 12866?

This is not a significant regulatory action as defined by Executive Order 12866. Therefore, the order does not require a regulatory assessment.

Drafting Information

The principal author of this document is Jennifer Berry, Regulations Division, Bureau of Alcohol, Tobacco and Firearms.

List of Subjects in 27 CFR Part 4

Advertising, Consumer protection, Customs duties and inspections, Imports, Labeling, Packaging and containers, Wine.

Authority and Issuance

Accordingly, 27 CFR part 4, Labeling and Advertising of Wine, is amended as follows:

PART 4—LABELING AND ADVERTISING OF WINE

Paragraph 1. The authority citation for part 4 continues to read as follows:

Authority: 27 U.S.C. 205.

Para. 2. Section 4.91 is amended by adding the names "Albariño", "Alvarinho", "Black Corinth", and "Fiano" in alphabetical order, to the list of prime grape names, to read as follows:

§ 4.91 List of approved prime names.

* * * * *

Albariño (Alvarinho)

* * * * *

Alvarinho (Albariño)

* * * * *

Black Corinth

* * * * *

Fiano

* * * * *

Signed: February 14, 2002.

Bradley A. Buckles,
Director.

Approved: February 24, 2002.

Timothy E. Skud,
Acting Deputy Assistant Secretary,
(Regulatory, Tariff & Trade Enforcement).
[FR Doc. 02-6238 Filed 3-15-02; 8:45 am]
BILLING CODE 4810-31-P

DEPARTMENT OF TRANSPORTATION**Coast Guard****33 CFR Part 117**

[CGD05-02-006]

**Drawbridge Operation Regulations;
Great Egg Harbor Bay, New Jersey**

AGENCY: Coast Guard, DOT.

ACTION: Notice of temporary deviation from regulations.

SUMMARY: The Commander, Fifth Coast Guard District, has approved a temporary deviation from the regulations governing the operation of the Route 9/Beesleys Point Bridge across Great Egg Harbor Bay, mile 3.5, between Somers Point and Beesleys Point, in New Jersey. From March 11, 2002, through April 5, 2002, the bridge may remain in the closed position Monday through Friday from 7 a.m. to 5 p.m. However, on Saturday and Sunday the bridge will open on signal for marine traffic. This closure is necessary to conduct the emergency structural repairs to the bascule span.

DATES: This deviation is effective from 7 a.m. on March 11, 2002, until 5 p.m. on April 5, 2002.

FOR FURTHER INFORMATION CONTACT: Ann B. Deaton, Bridge Administrator, Fifth Coast Guard District, at (757) 398-6222.

SUPPLEMENTARY INFORMATION: The Coast Guard received a letter from the bridge manager, requesting a temporary deviation from the current operating schedule of the Route 9/Beesleys Point Bridge to undertake repairs. The draw currently is required to open on signal at all times. This requirement is included in the general operating

regulations at 33 CFR 117.5. The work involves ironwork repairs to the bascule span of the bridge. To facilitate the repairs, the bascule span will be locked in the closed position so that concrete can undergo the curing process. This work requires completely immobilizing the operation of the bascule span. In the event of an emergency, openings of the span will be provided as quickly as possible, but may take up to 48 hours to accomplish. Requests for emergency openings can be made by calling the bridge manager at (609) 390-3190 or (609) 624-0949.

In accordance with 33 CFR 117.35, the District Commander approved the contractor's request for a temporary deviation from the governing regulations in a letter dated February 22, 2002.

The Coast Guard has informed the known commercial users of the waterway of the bridge closure so that these vessels can arrange their transits to minimize any impact caused by the temporary deviation.

The temporary deviation allows the Route 9/Beesleys Point Bridge across Great Egg Harbor, mile 3.5, between Somers Point and Beesleys Point, New Jersey to remain closed Monday through Friday from 7 a.m. on March 11, 2002, until 5 p.m. on April 5, 2002.

Dated: March 6, 2002.

Ann B. Deaton,
Chief, Bridge Administration Section, Fifth Coast Guard District.

[FR Doc. 02-6358 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-P

DEPARTMENT OF TRANSPORTATION**Coast Guard****33 CFR Part 117**

[CGD07-02-009]

**Drawbridge Operation Regulations:
Commercial Boulevard Bridge (SR 870), Atlantic Intracoastal Waterway,
Mile 1059.0, Lauderdale-by-the-Sea,
Broward County, FL**

AGENCY: Coast Guard, DOT.

ACTION: Notice of temporary deviation from regulations, request for comments.

SUMMARY: The Commander, Seventh Coast Guard District, has approved a test deviation from the regulations governing the operation of the Commercial Boulevard (SR 870) bridge at Lauderdale-by-the-Sea across the Atlantic Intracoastal Waterway, mile 1059.0 in Lauderdale-by-the-Sea, Florida. This deviation allows the drawbridge to open on the hour, 20

minutes after the hour, and 40 minutes after the hour from 7 a.m. to 6 p.m. This action is intended to improve the movement of vehicular traffic while not unreasonably interfering with the movement of vessel traffic. Comments on this test deviation are encouraged.

DATES: This rule is effective from April 17, 2002, until July 16, 2002.

ADDRESSES: You may mail comments and related material to Commander (obr), Seventh Coast Guard District, 909 S.E. 1st Avenue, Room 432, Miami, FL 33131. Comments and material received from the public, as well as comments indicated in this preamble as being available in the docket, are part of docket [CGD07-02-009] and are available for inspection or copying at Commander (obr), Seventh Coast Guard District, 909 S.E. 1st Avenue, Room 432, Miami, FL 33131 between 8 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Mr. Barry Dragon, Chief, Operations Section, Seventh Coast Guard District, Bridge Branch at (305) 415-6743.

SUPPLEMENTARY INFORMATION:**Request for Comments**

We encourage you to comment on this test schedule by submitting comments and related material. If you do so, please include your name and address, identify the docket number for this notice [CGD07-02-009], indicate the specific section of this document to which each comment applies, and give the reason for each comment. Please submit all comments and related material in an unbound format, no larger than 8½ by 11 inches, suitable for copying. If you would like to know they reached us, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period.

Public Meeting

We do not now plan to hold a public meeting. But you may submit a request for a meeting by writing to the Seventh Coast Guard District Bridge Branch at the address under **ADDRESSES** explaining why one would be beneficial. If we determine that one would aid in the Discussion of the Test Schedule, we will hold one at a time and place announced by a separate notice in the **Federal Register**.

Discussion of the Test Schedule

The existing regulations of the Commercial Boulevard bridge (SR 870), mile 1059.0, at Lauderdale-by-the-Sea allow the draw to open on signal, except that, from November 1 through May 15

from 8 a.m. to 6 p.m., Monday through Friday, the draw need open only on the hour, quarter-hour, half-hour, and three-quarter-hour, and from 8 a.m. to 6 p.m. on Saturdays, Sundays, and federal holidays, the draw need open only on the hour, 20 minutes after the hour, and 40 minutes after the hour.

The City of Fort Lauderdale requested on January 3, 2002, that the Coast Guard review the existing regulation of the Commercial Boulevard bridge as they believe the existing regulations are not meeting the needs of vehicle and vessel traffic. This test deviation will allow the draw to open only on the hour, 20 minutes after the hour, and 40 minutes after the hour. We will utilize the data collected from this test deviation to determine if new operating regulations need to be created for this bridge to facilitate vehicle and vessel traffic movement.

The District Commander has granted a test deviation from the operating requirements listed in 33 CFR 117.261(ee) to evaluate the effect of this new schedule on vehicle and vessel traffic. Under this deviation, the Commercial Boulevard Bridge need open only on the hour, 20 minutes after the hour, and 40 minutes after the hour from April 17, 2002, until July 16, 2002.

Dated: March 7, 2002.

Greg Shapley,

Chief, Bridge Administration, Seventh Coast Guard District.

[FR Doc. 02-6360 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-U

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 117

[CGD08-02-005]

Drawbridge Operating Regulation; Pascagoula River, Mississippi

AGENCY: Coast Guard, DOT.

ACTION: Notice of temporary deviation from regulations.

SUMMARY: The Commander, Eighth Coast Guard District has issued a temporary deviation from the regulation governing the operation of the CSX Transportation railroad bascule span drawbridge across the Pascagoula River, mile 1.5 at Pascagoula, Mississippi. This deviation allows the draw of the railroad bascule span bridge to remain closed to navigation from 8 a.m. until 5 p.m. on March 18, 2002. This temporary deviation will allow for rewiring the electrical components of the operating mechanism.

DATES: This deviation is effective from 8 a.m. until 5 p.m. on Monday, March 18, 2002.

ADDRESSES: Unless otherwise indicated, documents referred to in this notice are available for inspection or copying at the office of the Eighth Coast Guard District, Bridge Administration Branch, Commander (obc), 501 Magazine Street, New Orleans, Louisiana, 70130-3396. The Bridge Administration Branch maintains the public docket for this temporary deviation.

FOR FURTHER INFORMATION CONTACT: Phil Johnson, Bridge Administration Branch, telephone (504) 589-2965.

SUPPLEMENTARY INFORMATION: The CSX Transportation railroad bascule span drawbridge across the Pascagoula River, mile 1.5 at Pascagoula, Mississippi has a vertical clearance in the closed-to-navigation position of 0.8 feet above mean high water and 2.4 feet above mean low water. The bridge provides unlimited vertical clearance in the open-to-navigation position. Navigation on the waterway consists of small cargo ships, tugs with tows, fishing vessels and recreational craft including sailboats and power boats. Presently, the draw opens on signal.

CSX Transportation requested a temporary deviation for the operation of the drawbridge to accommodate maintenance work. The work involves replacement of the deficient wiring in the electrical system of the operating mechanism. This work is essential for continued operation of the draw span of the bridge and is expected to eliminate frequent breakdowns resulting in emergency bridge closures.

This deviation allows the draw of the CSX Transportation railroad bascule span drawbridge to remain closed to navigation from 8 a.m. until 5 p.m. on March 18, 2002.

Dated: March 8, 2002.

J.R. Whitehead,

Captain, U.S. Coast Guard, Commander, 8th Coast Guard Dist., Acting.

[FR Doc. 02-6362 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-U

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[COTP Corpus Christi 02-001]

RIN 2115-AA97

Security Zone; Corpus Christi Inner Harbor, Corpus Christi, TX

AGENCY: Coast Guard, DOT.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing a temporary security zone to ensure the security within the Corpus Christi Inner Harbor, Corpus Christi, TX, from the Inner Harbor Bridge to the Viola Turning Basin and all waters in between. The security zone is needed to protect personnel, vessels, waterfront facilities, and national security interests in this harbor from any and all subversive actions by any groups or individuals whose objective it is to destroy or disrupt maritime activities. Entry of recreational vessels, passenger vessels, or commercial fishing vessels into this zone is prohibited unless specifically authorized by the Captain of the Port Corpus Christi.

DATES: This rule is effective from 8 a.m. on February 20, 2002 through 8 a.m. on June 15, 2002.

ADDRESSES: Documents indicated in this preamble as being available in the docket, are part of docket [COTP Corpus Christi 02-001] and are available for inspection or copying at U.S. Coast Guard Marine Safety Office Corpus Christi, 555 N. Carancahua Street, Suite 500, Corpus Christi, Texas, 78478 between 9 a.m. and 3 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: LTJG C. J. Bright, Chief, Waterways Section, Coast Guard Captain of the Port Corpus Christi, 555 N. Carancahua St. Suite 500, Corpus Christi, Texas, 78478, (361) 888-3162.

SUPPLEMENTARY INFORMATION:

Regulatory Information

We did not publish a notice of proposed rulemaking (NPRM) for this regulation. Under 5 U.S.C. 553 (b) (B), the Coast Guard finds that good cause exists for not publishing an NPRM, and under 5 U.S.C. 553 (d)(3), good cause exists for making this rule effective less than 30 days after publication in the **Federal Register**. Publishing a NPRM and delaying its effective date would be contrary to public interest since immediate action is needed to respond to the security risks associated with recreational, passenger, or commercial fishing vessels entering the Corpus Christi Inner Harbor.

Background and Purpose

On September 11, 2001, both towers of the World Trade Center and the Pentagon were attacked by terrorists. In response to these terrorist acts, heightened awareness and security of our ports and harbors is necessary therefore, the Captain of the Port, Corpus Christi is establishing a

temporary security zone within the Corpus Christi Inner Harbor.

The Port of Corpus Christi is the fourth largest petro-chemical port within the United States. A large number of these petro-chemical waterfront facilities are located within the Inner Harbor that serves as a major industrial channel. These petro-chemical waterfront facilities conduct business with both United States and foreign deep draft vessels. The Port of Corpus Christi is also designated as an alternate military strategic load-out port with docks and facilities located within the Inner Harbor. These docks and facilities are vital to the national security interest of the United States.

The Inner Harbor channel is approximately 8 miles long and 300-to-800 feet wide, and has a controlling depth of 45 feet. Restricting the access of recreational, passenger and commercial fishing vessels reduces potential methods of attack on a vessel or waterfront facility within the zone. This security zone is designed to limit the access of vessels that do not have business to conduct with facilities or structures within the Corpus Christi Inner Harbor. Entry of recreational vessels, passenger vessels, or commercial fishing vessels into this zone is prohibited unless specifically authorized by the Captain of the Port Corpus Christi.

Regulatory Evaluation

This rule is not a "significant regulatory action" under section 3(f) of Executive Order 12866 and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not "significant" under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040, February 26, 1979).

The Coast Guard expects the economic impact of this rule to be so minimal that a full Regulatory Evaluation under paragraph 10(e) of the regulatory policies and procedures of DOT is unnecessary.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601–612), we considered whether this rule would have a significant economic impact on a substantial number of small entities. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities. Recreational vessels, passenger vessels, and commercial fishing vessels do not frequent the Corpus Christi Inner Harbor. The Inner Harbor is an industrial area primarily used for bulk material transfers. Should a recreational vessel, passenger vessel, or commercial fishing vessel need to enter the Inner Harbor to conduct business with a small entity, such as a ship yard facility, there is no cost and little burden associated with obtaining permission from the Captain of the Port prior to entry.

If you are a small business entity and are significantly affected by this regulation please contact LTJG C. J. Bright, Chief Waterways Section, Coast Guard Captain of the Port Corpus Christi at (361) 888–3162.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104–121), we offered to assist small entities in understanding the rule so that they could better evaluate its effects on them and participate in the rulemaking process.

Small businesses may send comments on the actions of Federal employees who enforce, or otherwise determine compliance with, Federal regulations to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards. The Ombudsman evaluates these actions annually and rates each agency's responsiveness to small business. If you wish to comment on actions by employees of the Coast Guard, call 1–888–REG–FAIR (1–888–734–3247).

Collection of Information

This rule calls for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires

Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

Taking of Private Property

This rule will not affect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and does not create an environmental risk to health or risk to safety that may disproportionately affect children.

Indian Tribal Governments

This rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

Energy Effect

We have analyzed this rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a "significant energy action" under that order because it is not a "significant regulatory action" under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this rule and concluded that under figure 2–1, paragraph 34(g), of Commandant Instruction M16475.1D, this rule is categorically excluded from further environmental documentation. A “Categorical Exclusion Determination” is available for inspection or copying where indicated under **ADDRESSES**.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05–1(g), 6.04–1, 6.04–6, 160.5; 49 CFR 1.46.

2. A new temporary § 165.T08–016 is added to read as follows:

§ 165.T08–016 Security Zone; Corpus Christi Inner Harbor, Corpus Christi, Texas.

(a) *Location.* The following area is a security zone: Corpus Christi Inner Harbor from the Inner Harbor Bridge to the Viola Turning Basin and all waters in between.

(b) *Effective dates.* This section is effective from 8 a.m. on February 20, 2002 through 8 a.m. on June 15, 2002.

(c) *Authority.* The authority for this section is 33 U.S.C. 1226, 33 U.S.C. 1231, 33 CFR 1.05–1(g), and 49 CFR 1.46.

(d) *Regulations.* (1) No recreational vessels, passenger vessels, or commercial fishing vessels may enter this security zone unless specifically authorized by the Captain of the Port Corpus Christi, or his designated representative.

(2) Recreational vessels, passenger vessels and commercial fishing vessels requiring entry into this security zone must request permission from the Captain of the Port Corpus Christi, or his designated representative. They may be contacted via VHF Channel 16 or via telephone at (361) 888–3162.

(3) All persons and vessels shall comply with the instructions of the Captain of the Port, Corpus Christi and designated on-scene U.S. Coast Guard patrol personnel. On-scene U.S. Coast Guard patrol personnel include commissioned, warrant, and petty officers of the U.S. Coast Guard.

Dated: February 20, 2002.

William J. Wagner III,

Captain, U.S. Coast Guard, Captain of the Port Corpus Christi.

[FR Doc. 02–6363 Filed 3–15–02; 8:45 am]

BILLING CODE 4910–15–U

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[COTP Western Alaska 02–003]

RIN 2115–AA97

Safety Zone; Ouzinkie Harbor, Ouzinkie, AK

AGENCY: Coast Guard, DOT.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing two temporary safety zones in Ouzinkie Harbor, Ouzinkie, Alaska. One safety zone will surround the barge SWINOMOSH which will be conducting dredging and blasting operations in the navigable waters of Ouzinkie Harbor. The second safety zone will close all of Ouzinkie Harbor when the barge SWINOMOSH conducts blasting operations. The safety zones are necessary to protect vessels transiting the area from the potential hazards associated with the dredging and blasting operations conducted by the barge SWINOMOSH.

DATES: This rule is effective from 12:01 a.m. Alaska Standard Time (AST) March 13, 2002, until 9 p.m. AST April 30, 2002.

ADDRESSES: Comments and material received from the public, as well as documents indicated in this preamble as being available in the docket, are part of docket (COTP Western Alaska 02–003) and are available for inspection or copying at Coast Guard Marine Safety Office Anchorage, Alaska between 7:30 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Lieutenant Matt Jones, USCG Marine Safety Detachment Kodiak, at (907) 486–5918 or Lieutenant Commander Chris Woodley, USCG Marine Safety Office Anchorage, at (907) 271–6700.

SUPPLEMENTARY INFORMATION:

Regulatory Information

On January 31, 2002 we published a notice of proposed rulemaking (NPRM) entitled “Safety Zone; Ouzinkie Harbor, Ouzinkie, Alaska” in the **Federal Register** (67 FR 4692). We did not receive any comments from the public.

No public hearing was requested, and none was held.

Because we received the request late, we find that good cause exists, under 5 U.S.C. 553(d)(3), for making this rule effective less than 30 days after publication in the **Federal Register**.

Background and Purpose

The U.S. Army Corps of Engineers, through its contractor Western Marine Construction, Inc., will be conducting dredging and blasting operations on portions of Ouzinkie Harbor (Army Corps Of Engineers project number DACW85–01–C–0010). This dredging project will help maintain safe navigation within Ouzinkie Harbor. A 500-yard safety zone around the barge SWINOMOSH and a safety zone closing the harbor and evacuating all vessels from the harbor during blasting operations, is necessary to ensure the safety of the maritime community from the potential hazards associated with dredging and blasting operations.

Discussion of Comments and Changes

We did not receive any comments but we made a few technical and clarification changes to the rule. In paragraph (a) of section 165.T17–002, we changed the phrase “dredging and blasting operations” to “dredging or blasting operations,” to clarify that the barge zone will be enforced when the barge SWINOMOSH was engaged in dredging alone. We changed the start date for the effective period in paragraph (b) to reflect a delay in the start of the dredging operations, and clarified that blasting and dredging operations will only occur in daylight hours. We also added the time zone in which this safety zone will occur. In paragraph(c) we added wording to clarify how the tug WALDO will notify vessels of blasting operations about to occur.

Regulatory Evaluation

This rule is not a “significant regulatory action” under section 3(f) of Executive Order 12886, Regulatory Planning and Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not “significant” under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040, February 26, 1979).

We expect the economic impact of this rule to be so minimal that a full Regulatory Evaluation under paragraph 10(e) of the regulatory policies and procedures of DOT is unnecessary. This finding is based on the fact that the

safety zone around the barge SWINOMOSH will not restrict vessels from transiting through the harbor. Also, the safety zone closing Ouzinkie Harbor during blasting operations will be announced well in advance so as to allow vessels ample time to plan ahead, and the actual blasting operations will be short in duration. The areas will not affect maritime vessel traffic transiting the shipping channel at Ouzinkie Narrows. Vessel traffic at this time of the year is minimal.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601–612), we have considered whether this rule would have a significant economic impact on a substantial number of small entities. The term “small entities” comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities.

This rule will affect the following entities, some of which may be small entities: The owners or operators of vessels intending to transit or anchor in the vicinity of Ouzinkie Harbor during the time this zone is activated.

These safety zones will not have a significant economic impact on a substantial number of small entities for the following reasons. The safety zone area around the barge SWINOMOSH will not restrict vessels from transiting through Ouzinkie Harbor and vessels could pass safely around it. Also, the safety zone closing Ouzinkie Harbor during blasting operations will be announced well in advance so as to allow vessels ample time to plan ahead, and the actual blasting operations will be short in duration. Limited vessel traffic occurs in this area during these months. Before and during the effective period, we will issue a broadcast notice to mariners to warn maritime vessel traffic of the safety zones and operations occurring within the safety zones.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104–121), we offered to assist small entities in understanding the rule so that they could better evaluate its effects on them and participate in the rulemaking process.

Collection of Information

This rule calls for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

Taking of Private Property

This rule will not effect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and does not create an environmental risk to health or risk to safety that may disproportionately affect children.

Consultation and Coordination with Indian Tribal Governments

This rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and

responsibilities between the Federal Government and Indian tribes.

Energy Effects

We have analyzed this rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a “significant energy action” under that order because it is not a “significant regulatory action” under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this rule and concluded that under figure 2–1, paragraph 34(g), of Commandant Instruction M16475.1D, this rule is categorically excluded from further environmental documentation. This rule fits paragraph 34(g) as it establishes a safety zone. A “Categorical Exclusion Determination” is available in the docket for inspection or copying where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05–1(g), 6.04–1, 6.04–6, 160.5; 49 CFR 1.46.

2. Add § 165.T17–002 to read as follows:

§ 165.T17–002 Safety Zone: Ouzinkie Harbor Dredging and Blasting Operations, Ouzinkie, Alaska.

(a) *Location.* The following areas are temporary safety zones:

(1) *SWINOMOSH Barge safety zone:* All navigable waters within a 500-yard radius of the barge SWINOMOSH while it is engaged in dredging or blasting operations.

(2) *Ouzinkie Harbor safety zone:* All waters in Ouzinkie Harbor, excluding the SWINOMOSH Barge safety zone,

shoreward from a line drawn from 57°54'58" N, 152°29'35" W to 57°55'04" N, 152°30'00" W and ending at 57°55'12" N, 152°30'10" W.

(b) *Effective period.* This section is effective from 12:01 a.m. Alaska Standard Time (AST) March 13, 2002, until 9 p.m. AST April 30, 2002. Blasting and dredging operations will occur in daylight hours only during this effective period.

(c) *Regulations.* The general regulations contained in 33 CFR 165.23 apply. The attending tug WALDO will broadcast a SECURITE message on VHF-FM channels 16 and 13 prior to each blasting operation and will be standing by on these channels for traffic advisory. All vessels must have permission of the Captain of the Port to enter the safety zones in this section and must monitor broadcasts by the tug WALDO while in the zones. All vessel traffic must be clear of Ouzinkie Harbor before blasting operations may occur.

Dated: February 27, 2002.

W.J. Hutmacher,

Captain, U.S. Coast Guard, Captain of the Port, Western Alaska.

[FR Doc. 02-6359 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-U

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 50

[FRL-7159-8]

National Ambient Air Quality Standards for Ozone; Notice of Public Meeting

AGENCY: Environmental Protection Agency (EPA).

ACTION: Notice of public meeting.

SUMMARY: The purpose of this document is to announce that EPA has scheduled a public meeting to solicit comments on various options to implement the 8-hour ozone national ambient air quality standard (NAAQS). The options contain EPA's preliminary views and are intended to initiate a dialogue with the public on approaches for implementing the 8-hour ozone NAAQS. The EPA is interested in hearing the views from interested stakeholders on the options that we've developed and their ideas on how to best implement the 8-hour ozone NAAQS consistent with the Supreme Court's decision in *Whitman v.*

American Trucking Association. An overarching issue that EPA would like public input on is how EPA should address the Supreme Court's holding that subpart 2 of part D of title I of the

Clean Air Act (CAA) applies for purposes of classifying areas under a revised ozone NAAQS.

DATES: The one-day meeting will be held from 9:00 a.m. to 5:00 p.m. (MST) on Wednesday, April 3, 2002, in Tempe, Arizona.

ADDRESSES: The meeting will be held at: Fiesta Inn Resort, 2100 S. Priest Drive, Tempe, Arizona 85282-1192.

FOR FURTHER INFORMATION CONTACT: For general information on the meeting, contact: Denise M. Gerth, U.S. EPA, Office of Air Quality Planning and Standards, C539-02, Research Triangle Park, NC 27711, phone (919) 541-5550, or e-mail: gerth.denise@epa.gov. To register for the meeting, please contact: Barbara Bauer, E. H. Pechan and Associates, Durham, NC, phone (919) 493-3144, extension 188, or e-mail: barbara.bauer@pechan.com.

SUPPLEMENTARY INFORMATION: On July 18, 1997, EPA revised the ozone NAAQS (62 FR 38856). At that time, EPA indicated it would implement the 8-hour ozone NAAQS under the less detailed requirements of subpart 1 of part D of title I of the CAA rather than more detailed requirements of subpart 2 requirements. Various industry groups and States challenged EPA's final rule promulgating the 8-hour ozone NAAQS in the U.S. Court of Appeals for the District of Columbia Circuit.¹ In May 1999, the Appeals Court remanded the ozone standard to EPA on the basis that EPA's interpretation of its authority under the standard-setting provisions of the CAA resulted in an unconstitutional delegation of authority. *American Trucking Assns., Inc. v. EPA*, 175 F.3d 1027, *aff'd*, 195 F.3d 4 (D.C. Cir. 1999). In addition, the Court held that EPA improperly interpreted the statute to provide for implementation of the 8-hour standard under subpart 1, but also determined that EPA could not implement a revised ozone standard under subpart 2. The EPA sought review of these two issues by the U.S. Supreme Court. In February 2001, the Supreme Court upheld the constitutionality of the air quality standard setting. *Whitman v. American Trucking Assoc.*, 121 S. Ct. 903. In addition, the Supreme Court held that EPA has authority to implement a revised ozone standard but that EPA could not ignore subpart 2 when implementing the 8-hour standard. Specifically, the Court noted EPA could not ignore the provisions of subpart 2 that "eliminate[s] regulatory

discretion" allowed by subpart 1. After determining that EPA could not ignore the provisions of subpart 2, the Court went on to identify several portions of the classification scheme that are "ill-fitted" to the revised standard, but left it to EPA to develop a reasonable approach for implementation. Any implementation approach that EPA develops must address the requirements of the CAA, as interpreted by the Supreme Court.

The EPA has initiated a process to obtain stakeholder feedback on options the Agency is developing for implementation of the 8-hour ozone NAAQS. The EPA plans to issue a final rule on the implementation strategy prior to designating areas for the 8-hour ozone NAAQS. The implementation rule will provide specific requirements for State and local air pollution control agencies and tribes to prepare implementation plans to attain and maintain the 8-hour NAAQS. States with areas that are not attaining the 8-hour ozone NAAQS will have to develop—as part of its State implementation plan (SIP)—emission limits and other requirements to attain the NAAQS within the time frames set forth in the CAA.² Tribal lands that are not attaining the 8-hour ozone standard may be affected, and could voluntarily submit a tribal implementation plan (TIP), but would not be required to submit a TIP. However, in cases where a TIP is not submitted, EPA would have the responsibility for planning in those areas.

The EPA is holding this meeting in order to obtain stakeholder feedback regarding the options that EPA has developed as well as to listen to any new or different ideas that stakeholders may be interested in presenting. The following topics will be covered at the meeting: (1) Classifications and attainment dates; (2) designations and transport; (3) attainment demonstration issues and transportation planning; and (4) other general SIP issues. New Source Review (NSR) programs that accompany nonattainment designations will not be the subject of this meeting since the EPA is currently considering whether and how to change the NSR program regulations in other contexts. The EPA has placed a variety of materials regarding implementation options, and which will be the focus of the meeting, on the website: www.epa.gov/ttn/rto/ozonotech/o3imp8hr/o3imp8hr.htm. Additional material will be placed on the website as they are developed.

¹ On July 18, 1997, EPA also promulgated a revised particulate matter (PM) standard (62 FR 38652). Litigation on the PM standard paralleled the litigation on the ozone standard and the court issued one opinion addressing both challenges.

² The CAA requires EPA to set ambient air quality standards and requires States to submit SIPs to implement those standards.

Anyone interested in attending the meeting should check the website for new material on a regular basis prior to the meetings.

The materials that are available on the website are also available at: Air and Radiation Docket and Information Center, Docket Number A-2001-31, U.S. EPA, 401 M Street, SW., Room M-1500 (Mail Code 6102), Washington, DC 20460. The docket is available for public inspection and copying between 8:00 a.m. and 5:30 p.m., Monday through Friday, excluding legal holidays. A reasonable fee may be charged for copying.

Henry C. Thomas,

Acting Director, Office of Air Quality Planning and Standards.

[FR Doc. 02-6491 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[CA073-FON; FRL-7157-9]

Finding of Failure To Submit a Required State Implementation Plan for Particulate Matter, California—San Joaquin Valley

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: EPA is taking final action to find that California failed to make a particulate matter (PM-10) nonattainment area state implementation plan (SIP) submittal required for the San Joaquin Valley Planning Area under the Clean Air Act (CAA or Act). The San Joaquin Planning Area is a serious PM-10 nonattainment area. Under the Act, states are required to submit SIPs providing for, among other things, reasonable further progress and attainment of the PM-10 national ambient air quality standards (NAAQS) in areas classified as serious. The State of California submitted a serious area plan for the San Joaquin Valley in 1997. On February 26, 2002, prior to action on the plan by EPA, the State withdrew the submittal from the Agency's consideration. As a result of that withdrawal, EPA is today finding that California failed to make the PM-10 nonattainment area SIP submittal required for the San Joaquin Valley Planning Area under the Act.

This action triggers the 18-month time clock for mandatory application of sanctions and 2-year time clock for a federal implementation plan (FIP) under

the Act. This action is consistent with the CAA mechanism for assuring SIP submissions.

EFFECTIVE DATE: This action is effective as of February 28, 2002.

FOR FURTHER INFORMATION CONTACT: Celia Bloomfield, U. S. Environmental Protection Agency, Region 9, Air Division (AIR-2), 75 Hawthorne Street, San Francisco, CA 94105-3901, Telephone: (415) 947-4148.

SUPPLEMENTARY INFORMATION:

I. Background

A. CAA Planning Requirements

In 1990, Congress amended the Clean Air Act to address, among other things, continued nonattainment of the PM-10 NAAQS.¹ Public Law 101-549, 104 Stat. 2399, codified at 42 U.S.C. 7401-7671q (1991). On the date of enactment of the 1990 Clean Air Act Amendments, PM-10 areas, including the San Joaquin Valley planning area, meeting the qualifications of section 107(d)(4)(B) of the amended Act, were designated nonattainment by operation of law. See 56 FR 11101 (March 15, 1991). EPA codified the boundaries of the San Joaquin Valley PM-10 nonattainment area at 40 CFR 81.305.

Once an area is designated nonattainment for PM-10, section 188 of the CAA outlines the process for classifying the area and establishing the area's attainment deadline. In accordance with section 188(a), at the time of designation, all PM-10 nonattainment areas, including the San Joaquin Valley, were initially classified as moderate.

Section 188(b)(1) of the Act provides that moderate areas can subsequently be reclassified as serious before the applicable moderate area attainment date if at any time EPA determines that the area cannot "practically" attain the PM-10 NAAQS by the moderate area attainment deadline, December 31, 1994. On January 8, 1993 (58 FR 3334, 3337), EPA made such a determination

¹ EPA revised the NAAQS for PM-10 on July 1, 1987 (52 FR 24672), replacing standards for total suspended particulates with new standards applying only to particulate matter up to 10 microns in diameter (PM-10). At that time, EPA established two PM-10 standards. The annual PM-10 standard is attained when the expected annual arithmetic average of the 24-hour samples for a period of one year does not exceed 50 micrograms per cubic meter (ug/m³). The 24-hour PM-10 standard of 150 ug/m³ is attained if samples taken for 24-hour periods have no more than one expected exceedance per year, averaged over 3 years. See 40 CFR 50.6 and 40 CFR part 50, appendix K.

Breathing particulate matter can cause significant health effects, including an increase in respiratory illness and premature death.

and reclassified the San Joaquin Valley nonattainment area as serious.

In accordance with section 189(b)(2) of the Act, SIP revisions for the San Joaquin Valley addressing the requirements for serious PM-10 nonattainment areas in section 189(b) and (c) of the Act were required to be submitted by August 8, 1994 and 1994 and February 8, 1997.

The serious area PM-10 requirements, as they pertain to the San Joaquin Valley nonattainment area, include:²

(a) A comprehensive, accurate, and current inventory of actual emissions from all sources of the relevant pollutant, here, PM-10 and its precursors (CAA section 172(c)(3));

(b) A demonstration (including air quality modeling) that the plan will provide for attainment as expeditiously as practicable but no later than December 31, 2001, or an alternative demonstration that attainment by that date would be impracticable and that the plan provides for attainment by the most expeditious alternative date practicable (CAA section 189(b)(1)(A)(i) and (ii));

(c) Quantitative milestones that are to be achieved every 3 years and that demonstrate reasonable further progress toward attainment by December 31, 2001 (CAA section 189(c)); and

(d) Provisions to assure that the best available control measures (BACM), including best available control technology (BACT), shall be implemented no later than four years after the reclassification of the area to a serious nonattainment area (CAA section 189(b)(1)(B)).

B. California's Serious Area PM-10 SIP Submittals for the San Joaquin Valley

The State of California submitted on October 12, 1994 the "San Joaquin Valley PM-10 BACM SIP Submittal" to EPA as a proposed revision to the California PM-10 SIP. On July 17, 1997, CARB submitted to EPA the serious area "PM-10 Attainment Demonstration Plan" (Serious PM-10 Plan). The 1997 Plan incorporated and superseded the 1994 San Joaquin Valley PM-10 BACM SIP (1997 Plan, p. 1-1).

II. EPA Actions Relating to the San Joaquin Valley PM-10 Nonattainment Area

As discussed further in section III below, EPA intended to propose to

² EPA has concluded that certain moderate area PM-10 requirements continue to apply after an area has been reclassified to serious. For a more detailed discussion of the planning requirements applicable to the San Joaquin Valley and the relationship between the moderate area and serious area requirements after reclassification of the area to serious, see, e.g., 65 FR 37324 (June 14, 2000).

disapprove the Serious PM-10 Plan for the San Joaquin Valley by March 1, 2002. However, just as the Agency was preparing the proposed disapproval notice for signature by the Regional Administrator and publication in the **Federal Register**, the State notified EPA that it had withdrawn the Plan from consideration by the Agency. See letter (with enclosures) from Michael Kenny, Executive Officer, California Air Resources Board, to Wayne Nastri, Regional Administrator, EPA Region 9, faxed to EPA on February 26, 2002. As a result, EPA is unable to move forward with its proposed plan disapproval.

The CAA establishes specific consequences if EPA finds that a State has failed to meet certain requirements of the CAA. Of particular relevance here is CAA section 179(a)(1), the mandatory sanctions provision. Section 179(a) sets forth four findings that form the basis for application of a sanction. The first finding, that a State has failed to submit a plan required under the CAA, is the finding relevant to this rulemaking because withdrawal of a plan is tantamount to failing to submit it.

If California has not made the required complete submittal (in this case resubmittal) within 18 months of the effective date of today's rulemaking, pursuant to CAA section 179(a) and 40 CFR 52.31, the offset sanction identified in CAA section 179(b) will be applied in the affected area. If the State has still not made a complete submission 6 months after the offset sanction is imposed, then the highway funding sanction will apply in the affected area, in accordance with 40 CFR 52.31.³ The 18-month clock will stop and the sanctions will not take effect if, within 18 months after the date of the finding, EPA finds that the State has made a complete submittal of a plan addressing the applicable serious area PM-10 requirements for the San Joaquin Valley.

In addition, CAA section 110(c)(1) provides that EPA must promulgate a federal implementation plan (FIP) no later than 2 years after a finding under section 179(a) unless EPA takes final action to approve the submittal within 2 years of EPA's finding.

In a separate action, EPA is today also proposing to find that the San Joaquin

Valley failed to attain the PM-10 NAAQS by the statutory deadline, December 31, 2001. EPA has the responsibility, pursuant to sections 179(c) and 188(b)(2) of the Act, of determining within 6 months of the applicable attainment date (i.e., June 30, 2002), whether the area has attained the annual and 24-hour NAAQS. Section 179(c)(1) of the Act provides that these determinations are to be based upon an area's "air quality as of the attainment date," and section 188(b)(2) is consistent with this requirement. Under CAA section 189(d), serious PM-10 nonattainment areas that fail to attain are required to submit within 12 months of the applicable attainment date, "plan revisions which provide for attainment of the PM-10 air quality standards and, from the date of such submission until attainment, for an annual reduction in PM-10 or PM-10 precursor emissions within the area of not less than 5 percent of the amount of such emissions as reported in the most recent inventory prepared for such area."

III. Ongoing Planning Efforts in the San Joaquin Valley

As noted above, California now has an obligation to develop and submit a new PM-10 attainment plan for the San Joaquin Valley. In order to assist in these efforts, we outline below some of the bases on which we intended to disapprove the Serious PM-10 Plan:⁴

(a) The emissions inventory is neither accurate nor comprehensive because, among other reasons, it contains no emissions for ammonia, a PM-10 precursor that contributes to PM-10 exceedances; the inventory combines together in one category a number of sources that constitute 83% of the total primary PM-10 inventory; the inventory is not representative of a number of areas in the Valley; and there is no supporting documentation for the motor vehicle emissions;

(b) The Plan does not provide for attainment of the annual standard by

December 31, 2001 as evidenced by NAAQS exceedances cited in our proposed finding of failure to attain. For the 24-hour standard, the State in the Plan sought an extension of the attainment deadline to December 31, 2006 pursuant to CAA section 188(e), but did not provide the supporting documentation required by that section;

(c) The Plan does not meet the requirements of CAA section 189(b)(1)(B) and EPA guidance for best available control measures (BACM); the Plan does not provide for BACM for each significant source category; it does not document the State's selection of BACM; and the Plan's BACM commitments are not being met; and

(d) The Plan does not provide for quantitative milestones to be achieved every three years until the area is redesignated attainment and does not demonstrate reasonable further progress (RFP) toward attainment by December 31, 2001.

Efforts are underway by the State and local air district to develop a plan that will bring clean air to Valley residents as quickly as possible. EPA is committed to working closely with the State and local regulators, the regulated community, and the public to ensure that such plan is technically sound and protective of public health.

IV. Final Action

A. Rule

EPA is today making a finding that the State of California failed to submit a SIP revision addressing the CAA's serious area PM-10 requirements to attain the 24-hour and annual PM-10 NAAQS for the San Joaquin Valley PM-10 nonattainment area.

B. Effective Date Under the Administrative Procedures Act

Today's action will be effective on February 28, 2002. Under the Administrative Procedures Act (APA), 5 U.S.C. 553(d)(3), an agency rulemaking may take effect before 30 days after the date of publication in the **Federal Register** if an agency has good cause to mandate an earlier effective date. Today's action concerns a SIP submission that is already overdue and the State has been aware of applicable provisions of the CAA relating to overdue SIPs. In addition, today's action simply starts a "clock" that will not result in sanctions for 18 months, and that the State may "turn off" through the submission of a complete SIP submittal. These reasons support an effective date prior to 30 days after the date of publication.

³ In a 1994 rulemaking, EPA established the Agency's selection of the sequence of these two sanctions: the offset sanction under section 179(b)(2) shall apply at 18 months, followed 6 months later by the highway sanction under section 179(b)(1) of the Act. EPA does not choose to deviate from this presumptive sequence in this instance. For more details on the timing and implementation of the sanctions, see 59 FR 39832 (August 4, 1994), promulgating 40 CFR 52.31, "Selection of sequence of mandatory sanctions for findings made pursuant to section 179 of the Clean Air Act."

⁴ EPA's review of the 1997 Plan is based on section 189 of the CAA; EPA guidance, known as the "General Preamble," which describes EPA's preliminary views on how the Agency intends to review SIPs and SIP revisions submitted under title I of the Act, and an Addendum to the General Preamble ("Addendum") describing the Agency's preliminary views on how it intends to review SIPs and SIP revisions containing serious area PM-10 plan provisions. See "State Implementation Plans; General Preamble for the Implementation of Title I of the Clean Air Act Amendments of 1990," 57 FR 13498 (April 16, 1992); 57 FR 18070 (April 28, 1992) and "State Implementation Plans for Serious PM-10 Nonattainment Areas, and Attainment Date Waivers for PM-10 Nonattainment Areas Generally; Addendum to the General Preamble for the Implementation of Title I of the Clean Air Act Amendments of 1990," 59 FR 41998 (August 16, 1994).

C. Notice-and-Comment Under the Administrative Procedures Act

This final agency action is not subject to the notice-and-comment requirements of the APA, 5 U.S.C. 533(b). EPA believes that because of the limited time provided to make findings of failure to submit regarding SIP submissions, Congress did not intend such findings to be subject to notice-and-comment rulemaking. However, to the extent such findings are subject to notice-and-comment rulemaking, EPA invokes the good cause exception pursuant to the APA, 5 U.S.C. 553(d)(3). Notice and comment are unnecessary because no EPA judgment is involved in making a nonsubstantive finding of failure to submit SIPs required by the CAA. Furthermore, providing notice and comment would be impracticable because of the limited time provided under the statute for making such determinations. Finally, notice and comment would be contrary to the public interest because it would divert Agency resources from the critical substantive review of submitted SIPs. See 58 FR 51270, 51272, note 17 (October 1, 1993); 59 FR 39832, 39853 (August 4, 1994).

V. Administrative Requirements

A. Executive Order 12866

The Office of Management and Budget has exempted this regulatory action from Executive Order 12866, entitled "Regulatory Planning and Review."

B. Executive Order 13211

This rule is not subject to Executive Order 13211, "Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use" (66 Fed. Reg. 28355 (May 22, 2001)) because it is not a significant regulatory action under Executive Order 12866.

C. Executive Order 13045

Executive Order 13045, entitled Protection of Children from Environmental Health Risks and Safety Risks (62 FR 19885, April 23, 1997), applies to any rule that: (1) Is determined to be "economically significant" as defined under Executive Order 12866, and (2) concerns an environmental health or safety risk that EPA has reason to believe may have a disproportionate effect on children. If the regulatory action meets both criteria, the Agency must evaluate the environmental health or safety effects of the planned rule on children, and explain why the planned regulation is preferable to other potentially effective and reasonably feasible alternatives considered by the Agency.

This rule is not subject to Executive Order 13045 because it does not involve decisions intended to mitigate environmental health or safety risks.

D. Executive Order 13132

Executive Order 13132, entitled Federalism (64 FR 43255, August 10, 1999) revokes and replaces Executive Orders 12612, Federalism and 12875, Enhancing the Intergovernmental Partnership. Executive Order 13132 requires EPA to develop an accountable process to ensure "meaningful and timely input by State and local officials in the development of regulatory policies that have federalism implications." "Policies that have federalism implications" is defined in the Executive Order to include regulations that have "substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government." Under Executive Order 13132, EPA may not issue a regulation that has federalism implications, that imposes substantial direct compliance costs, and that is not required by statute, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by State and local governments, or EPA consults with State and local officials early in the process of developing the proposed regulation. EPA also may not issue a regulation that has federalism implications and that preempts State law unless the Agency consults with State and local officials early in the process of developing the proposed regulation.

This rule will not have substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government, as specified in Executive Order 13132, because it does not alter the relationship or the distribution of power and responsibilities established in the Clean Air Act. Thus, the requirements of section 6 of the Executive Order do not apply to this rule.

E. Executive Order 13175

Executive Order 13175, entitled "Consultation and Coordination with Indian Tribal Governments" (65 FR 67249, November 6, 2000), requires EPA to develop an accountable process to ensure "meaningful and timely input by tribal officials in the development of regulatory policies that have tribal implications." "Policies that have tribal

implications" is defined in the Executive Order to include regulations that have "substantial direct effects on one or more Indian tribes, on the relationship between the Federal government and the Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes."

This final rule does not have tribal implications. It will not have substantial direct effects on tribal governments, on the relationship between the Federal government and Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes, as specified in Executive Order 13175. Thus, Executive Order 13175 does not apply to this rule.

F. Regulatory Flexibility Act

The Regulatory Flexibility Act (RFA) generally requires an agency to conduct a regulatory flexibility analysis of any rule subject to notice and comment rulemaking requirements unless the agency certifies that the rule will not have a significant economic impact on a substantial number of small entities. Small entities include small businesses, small not-for-profit enterprises, and small governmental jurisdictions.

This final rule will not have a significant impact on a substantial number of small entities because findings of failure to submit required SIP revisions do not by themselves create any new requirements. Therefore, I certify that this action will not have a significant economic impact on a substantial number of small entities.

G. Unfunded Mandates

Under section 202 of the Unfunded Mandates Reform Act of 1995 ("Unfunded Mandates Act"), signed into law on March 22, 1995, EPA must prepare a budgetary impact statement to accompany any proposed or final rule that includes a Federal mandate that may result in estimated costs to State, local, or tribal governments in the aggregate; or to private sector, of \$100 million or more. Under section 205, EPA must select the most cost-effective and least burdensome alternative that achieves the objectives of the rule and is consistent with statutory requirements. Section 203 requires EPA to establish a plan for informing and advising any small governments that may be significantly or uniquely impacted by the rule.

EPA has determined that today's action does not include a Federal mandate that may result in estimated costs of \$100 million or more to either State, local, or tribal governments in the

aggregate, or to the private sector. The CAA provision discussed in this notice requires states to submit SIPs. This notice merely provides a finding that California has not met that requirement. Accordingly, no additional costs to State, local, or tribal governments, or to the private sector, result from this action.

H. National Technology Transfer and Advancement Act

Section 12 of the National Technology Transfer and Advancement Act (NTTAA) of 1995 requires Federal agencies to evaluate existing technical standards when developing a new regulation. To comply with NTTAA, EPA must consider and use "voluntary consensus standards" (VCS) if available and applicable when developing programs and policies unless doing so would be inconsistent with applicable law or otherwise impractical.

EPA believes that VCS are inapplicable to today's action because it does not require the public to perform activities conducive to the use of VCS.

I. Submission to Congress and the Comptroller General

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this rule and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the **Federal Register**. A major rule cannot take effect until 60 days after it is published in the **Federal Register**. This rule is not a "major" rule as defined by 5 U.S.C. 804(2).

J. Petitions for Judicial Review

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by May 17, 2002. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this rule for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Particulate matter, Intergovernmental relations, Reporting and recordkeeping requirements.

Authority: 42 U.S.C. 7401 *et seq.*

Dated: February 28, 2002.

Wayne Nastri,

Regional Administrator, Region IX.

[FR Doc. 02-6270 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Office of Inspector General

42 CFR Parts 1001, 1003, 1005 and 1008

RIN 0991-AB09

Medicare and Federal Health Care Programs: Fraud and Abuse; Revisions and Technical Corrections

AGENCY: Office of Inspector General (OIG), HHS.

ACTION: Final rule.

SUMMARY: This final rule sets forth several revisions and technical corrections to the OIG regulations pertaining to fraud and abuse in Federal health care programs. This rule contains revisions and clarifications with respect to the definition of the term "item or service," the reinstatement procedures relating to exclusions resulting from a default on health education or scholarship obligations, the factors considered in determining civil money penalty amounts for patient dumping violations, and several other matters. In addition, this rule makes a number of minor technical corrections to the current regulations in order to clarify various issues and inadvertent errors appearing in the OIG's existing regulatory authorities.

EFFECTIVE DATE: These regulations are effective on April 17, 2002.

FOR FURTHER INFORMATION CONTACT: Joel J. Schaer, Office of Counsel to the Inspector General, (202) 619-0089.

SUPPLEMENTARY INFORMATION:

I. Background

The Office of Inspector General's (OIG's) exclusion authorities are intended to protect the Federal health care programs and their beneficiaries from untrustworthy health care providers, i.e., individuals and entities whose behavior has demonstrated that they pose a risk to program beneficiaries or to the integrity of these programs.

These authorities encompass both mandatory exclusions (section 1128(a) of the Social Security Act (the Act)) and permissive exclusions (section 1128(b) of the Act). The *mandatory* exclusion authorities require the OIG to exclude from program participation any individual or entity convicted of a "program-related" crime; patient abuse or neglect; or certain felonies related to health care delivery, governmental health care programs or controlled substances. Mandatory exclusions must be imposed for a minimum 5-year period. The *permissive* authorities do not require the imposition of an exclusion, and may either be (1) "derivative" exclusions that are based on actions previously taken by a court or other law enforcement or regulatory agencies, or (2) "non-derivative" exclusions that are based on OIG-initiated determinations of misconduct, e.g., poor quality care or submission of false claims for Medicare or Medicaid payment. With certain exceptions, there are no specified minimum periods of exclusion under these permissive authorities.

In addition, as an administrative remedy to remedy health care fraud and abuse, section 1128A of the Act allows the OIG to seek civil money penalties (CMPs), assessments and exclusions against those engaged in filing false claims (and certain other offenses) against the Department's programs and beneficiaries. Since enactment in 1981, the CMP provisions have been expanded to apply to numerous types of fraud and abuse activities related to Medicare and other Federal health care programs. Providers who may be subject to any of the OIG's administrative sanctions have full due process rights, including administrative hearings and appeals to the Federal courts.

On October 20, 2000, the OIG published a proposed rule in the **Federal Register** (65 FR 63035) that proposed several revisions and technical corrections to the OIG regulations codified in 42 CFR chapter V.

II. Summary of the Proposed Rule, Response to Public Comments and Provisions of the Final Rule

In response to the proposed rule, the OIG received a total of 6 timely-filed public comments from organizations, associations and other interested parties. Set forth below is a brief explanation of the intended revisions set forth in the proposed rule, a summary of the comments received and a response to those concerns, and a description of the final changes and

clarifications being made to 42 CFR chapter V as a result of this final rule.

A. Limitations Period for Exclusions

Proposed change: In response to questions raised as to whether a limitations period is applicable to the imposition of OIG program exclusions, the OIG proposed to clarify § 1001.1 to clarify that there is no time limitation on the imposition of a program exclusion. In *Wesley J. Hammer v. IG*, DAB 1693 (1999), the Departmental Appeals Board ruled that exclusion under section 1128(b)(7) of the Act, where such exclusion is based on an act which is described in section 1128A of the Act, is subject to the 6 year statute of limitations contained in section 1128A.

Comment/Response: The proposed rule stated that there would be no time limitation on the OIG's imposition of a program exclusion since no statute of limitations is specified in the Act with respect to exclusions under section 1128, and program exclusions are remedial in nature. Two commenters questioned this interpretation. The commenters suggested that if a program exclusion is based on the Secretary's determination that there has been a violation of another statute, the program exclusion action should be subject to the same limitations period that would apply to an action taken under the other statute. If not, the commenters believed that an individual or entity could be excluded for activities that occurred years before and that do not bear on their current trustworthiness or integrity. In addition, the commenters expressed concern that after the passage of significant time, evidence becomes difficult or impossible to gather and thus there is a need for a statute of limitations with respect to the imposition of program exclusions.

The comments raise concerns about exclusions under section 1128(b)(7) of the Act, the only exclusion authority that is based upon the Secretary's determination that there was an act committed that is a violation of another statute.¹ Based on the concerns raised by the commenters, the OIG has chosen not to finalize the proposed revision, but to leave the current regulation unchanged.

B. Actual Versus Reasonably Expected Loss

Proposed change: With regard to financial loss and threshold amounts with respect to exclusion actions, we

proposed to revise §§ 1001.102(b)(1) and 1001.201(b)(2)(i) to increase the financial loss considered to be an aggravating factor from \$1,500 to \$5,000 to more properly reflect the current health care economy and establish a more reasonable threshold amount as a basis for lengthening a period of exclusion, and to reflect as an aggravating factor both the actual and intended loss to the programs associated with the conduct of the sanctioned individual or entity. The OIG received two public comments on this proposed revision.

Comment: Commenters objected to allowing "intended loss" to be considered as an aggravating factor, asserting that the concept of intent is subjective and allows for speculation and difficulty in questions of proof and defense. They indicated that while an objective approach is used to determine whether an actual loss has occurred, it is subjective to determine whether an individual or entity intended to cause a loss when no actual loss has occurred. One commenter indicated that an internal OIG decision should not carry the same weight as a decision that was adjudicated by a third party. Because the OIG would be able to consider "intended losses" based on "similar acts not adjudicated," commenters believed the OIG would have significant latitude to give weight to "unsubstantiated allegations, charges supported by inadmissible evidence, statements that have not been subject to cross-examination * * *" that would not be supported by the judicial process.

Response: We have clarified and amended the proposed change to this section to provide that the OIG will consider acts "that caused, or reasonably could have been expected to cause, a financial loss. * * *" The purpose of this provision is to consider the magnitude of the individual or entity's conduct when determining the appropriate length of exclusion. The trustworthiness of an individual or entity relates to the amount of loss their conduct reasonably could have been expected to cause, regardless of whether the conduct was discovered before or after the payment was made. For example, the fact that a Medicare contractor detected a false claim prior to payment, and therefore no loss was incurred by the program, does not reduce the culpability and untrustworthiness of those responsible for the submission of the false claim.

The OIG intends to consider "reasonably expected loss" only in those situations where there is adequate reliable evidence to discern the amounts that would have been paid as a result of

the individual's or entity's false claim or other improper conduct had the conduct not been detected prior to the payment of the claims.

Comment: Regarding the proposed increase of the threshold amount for an aggravating factor to \$5,000 (from \$1,500), one commenter asked whether the \$5,000 amount would also apply to intended loss as well as to actual loss. The commenter also questioned whether the higher threshold amount would mean that prosecution would not be pursued if the loss is less than \$5,000.

Response: We will consider the total reasonably expected loss in assessing whether this \$5,000 threshold has been met for the purpose of determining the length of exclusion. This threshold is only relevant to determine the length of exclusion and has no relationship with a prosecutor's decision or whether to pursue certain cases.

Final rule revision: We are revising the language in §§ 1001.102(b)(1) and 1001.201(b)(2)(i) to indicate that among the factors that may be considered to be aggravating and a basis for lengthening the period of exclusion are acts resulting in the conviction, or similar acts, "that caused, or reasonably could have been expected to cause, a financial loss" to a Government program or to one or more entities of \$5,000 or more.

C. Expansion of the Scope of Exclusion to "all Federal Health Care Programs"

Proposed change: Section 4331(c) of the Balanced Budget Act (BBA) of 1997 extended the scope of all OIG exclusions beyond Medicare and State health care programs to all Federal health care programs. While several revisions to implement this expansion were made to the OIG exclusion regulations in the final rulemaking addressing BBA (July 22, 1999; 64 FR 39420), conforming revisions were not made in §§ 1001.102(c), 1001.951 and 1001.952. We proposed to amend these regulatory sections to accurately reflect this expanded authority. The OIG received no public comments on this proposed change.

Final rule revision: We are revising §§ 1001.102(c), 1001.951 and 1001.952 to accurately reflect the scope of an OIG exclusion beyond the Medicare and State health care programs to all other Federal health care programs.

D. Clarification on Length of Exclusion in § 1001.102(b)(9)

Proposed change: The OIG proposed a minor technical change in § 1001.102 that would have involved inserting the word "even" before the limiting clause "if the adverse action is based on the

¹ Section 1128(b)(7) provides the authority to permissively exclude an individual or entity for fraud, kickbacks or other prohibited activities.

same * * *” in existing paragraph (b)(9) of this section.

Comment: One commenter believed that the effect of this change would be that the exclusion period could be lengthened based on an adverse action, whether or not the action served as the basis of the imposition of the exclusion.

Response: Upon further review, the OIG has decided not to make this change to § 1001.102(b)(9).

E. Discount Safe Harbor

Proposed change: We proposed several clarifying wording changes in the safe harbor discount provision, set forth in § 1001.952(h), to be consistent with similar context language used in the same paragraph, and clarifying the definition of the term “rebate” in paragraph (h)(4) of this section to make clear that a rebate is a price reduction after the time of sale.

Comment/Response: We received several comments regarding these proposed revisions and clarifications to § 1001.952(h) and other technical corrections to our other safe harbor regulations. The OIG is continuing to evaluate these comments and plans to address specific changes to § 1001.952 at a future date through separate rulemaking.

Final rule revision: As indicated above in section II.C., at this time we are only revising those portions of § 1001.952 to correct technical errors appearing in the regulations text to extend the scope of any OIG exclusion beyond the Medicare and State health care programs to all other Federal health care programs.

F. Reinstatement of Individuals as a Result of an Exclusion Based on Default of Health Education Loan or Scholarship Obligations

Proposed change: The current regulation at § 1001.1501 provides that an individual will be excluded until the Public Health Service (PHS) notifies the OIG that the obligations have been resolved to the PHS’s satisfaction. Because the regulatory language is unclear as to exactly when a determination may be made that a default is cured or that the financial obligations have been adequately resolved, the proposed rule provided for exclusion “until such time as PHS notifies the OIG that . . . there is no longer an outstanding debt.” Specifically, we proposed to revise paragraph (b) of this section to clarify that once an individual is excluded, he or she will be reinstated only (1) after the debt is repaid by the individual, or (2) where there is no longer an

outstanding debt as determined by the PHS (e.g., the debt has been written off).

Comment: One commenter believed it was unclear what effect the changing of “right to request reinstatement” in the current rule to “right to apply for reinstatement” in the proposed rule will be. The commenter requested that any revision should minimize the administrative delay in reinstating such individuals once the PHS has concluded that there is no longer an outstanding debt.

Response: This is a minor revision concerning internal communications between PHS and the OIG that will cause no administrative delays in allowing individuals eligible to apply for reinstatement. All individuals who have been excluded under this authority must formally apply for such reinstatement in accordance with the procedures that are set forth in their exclusion letter and the applicable regulations.

Final rule revision: We are clarifying and revising § 1001.1501 to indicate that, with respect to an exclusion resulting from the default of a health education loan or scholarship obligations, an individual will be excluded until such time as PHS notifies the OIG that the default has been cured or that there is no longer an outstanding debt, and upon such notice, the OIG will inform the individual of his or her right to apply for reinstatement.

G. Waivers of Exclusions

Proposed change: We proposed to amend § 1001.1801 to permit any Federal health care program to request the waiver of an exclusion. This amendment was designed to conform the waiver provisions of section 1128 of the Act to statutory amendments that broadened the scope of an OIG program exclusion to all Federal health care programs.

Response: While the OIG received no public comments on this proposed change, we have determined that this revision would be more appropriately addressed through the legislative process. Although Congress expanded the OIG’s exclusion authority in the Health Insurance Portability and Accountability Act (Pub. L. 104–191) to all “Federal health care programs,” it did not make a corresponding change to the statutory waiver for exclusions (sections 1128(c)(3)(B) and 1128(d)(3)(B) of the Act), i.e., only States are authorized to request such waivers. We now believe that legislative action, rather than a regulatory change, is necessary to address this issue.

H. Collateral Estoppel and Appeal of Exclusions

Proposed change: Section 1001.2007 has contained a provision that precludes the relitigation of the underlying determination in the administrative appeal of exclusions. We proposed to clarify in this section that a civil judgment rendered by a Federal, State or local court is an additional type of prior determination that may be given collateral estoppel effect in an exclusion action, and may not be relitigated in the exclusion proceeding. The OIG received no public comments on this proposed change.

Final rule revision: We are revising § 1001.2007(d) consistent with the language set forth in the earlier proposed rule.

I. Reversed or Vacated Decisions

Proposed change: With respect to appeals of exclusions, § 1001.3005 does not specify at what point in the appeal process reinstatement will occur where an OIG action is reversed or vacated on appeal. We proposed to amend this section to provide that when an exclusion action is reversed or vacated at any stage of an administrative appeal process, the OIG will reinstate the individual or entity at that time retroactive to the effective date of the underlying exclusion. The OIG received no public comments on this proposed change.

Final rule revision: We are amending § 1001.3005, Reversed or vacated decisions, by revising paragraph (a) and adding a new paragraph (e) to specify at what point in the appeal process retroactive reinstatement will occur.

J. Definition for “Item or Service”

Proposed change: To reflect the varying reimbursement systems and mechanisms in place, we proposed to modify the definition of the term “item or service” in § 1003.101 to clarify that, in addition to itemized claims or cost reports, the term also includes any item or service that is reimbursed through any health care payment mechanism, such as a prospective payment system. The OIG received no public comments on this revised definition.

Final rule revision: The OIG is adopting the change as proposed.

K. Calculation of Penalty Amount for Patient Dumping Violations

Proposed change: The existing language in § 1003.106(a)(4) allows the OIG to take into account a “prior history of offenses” with respect to patient dumping in determining the amount of CMP imposed for a patient dumping violation. We proposed an amendment

to § 1003.106(a)(4)(iii) that would allow the OIG and the administrative law judge (ALJ) to consider other “instances”—and not just “offenses”—regardless of when they occurred, that is, not just “prior to” the matter conduct upon which the CMP action is based.

Comment: Commenters expressed the view that CMP amounts in patient dumping cases should be based only on judgments and other actions which have been adjudicated, such as convictions or administrative sanctions. The commenters believed that allowing the OIG the authority to “bypass” courts and the administrative appeals process would penalize physicians for alleged behavior that has not been ruled upon by a court or an ALJ. One commenter stated that in determining CMP amounts under this provision, the OIG should only be allowed to cite subsequent offenses to the same extent that the OIG now considers prior offenses. Without such limitation, the commenter believed that physicians’ due process rights would be violated since they would not be able to contest the underlying alleged behavior.

Response: In assessing the appropriate CMP amount in a dumping case, we continue to believe that it is appropriate to include matters which occurred after the events that resulted in the OIG’s issuance of a letter to a provider proposing a CMP. Specifically, with respect to the provider’s “prior history,” we have found instances, which may occur several years later between the time of the initial event and the initiation of litigation, where a provider has committed other acts similar in nature to the violation that is the basis for the proposed CMP. The OIG believes that those other similar acts should be considered so that an appropriate CMP can be determined and assessed. By considering not just “prior history” as a factor, an appropriate penalty may be higher, for example, for a party with multiple instances of problematic conduct, as compared to a party who has only one such instance.

With respect to amending the current reference of “offenses” to “instances,” we believe that the current term restricts consideration of incidents that are relevant to the provider’s culpability but have not resulted in convictions, or judicial or administrative decisions. Because these prior similar incidents generally become known during the administrative appeals process, we believe that the term “offenses” is too limiting, and that the revision in the regulations will allow the OIG and the ALJs a broader range of conduct and options to consider in their determinations. The primary concerns

expressed by the commenter do not apply because the ALJ will be able to fully evaluate all evidence in the record in deciding the amount of a CMP and give appropriate weight to such evidence. When the OIG is able to consider subsequent instances of conduct by the provider, the ALJ, Departmental Appeals Board and the courts will still remain free to accept or reject this additional information and evidence in determining an appropriate CMP amount.

Final rule revision: We are amending § 1003.106 by adding a new paragraph (a)(4)(iii) to include as a factor in determining the amount of penalty for patient dumping violations any other instances where the respondent failed to provide appropriate emergency medical screening, stabilization and treatment of individuals coming to a hospital’s emergency department, or to effect an appropriate transfer.

L. Time Frames Governing the Discovery Process

Proposed change: To ensure that the hearing process proceeds in an orderly and timely manner, and to allow parties a reasonable period of time to produce requested documents or object to a request, we proposed to expand the specified time frames set forth in § 1005.7(e)(1) from the current 15 days to 30 days. The OIG received no public comments on this proposed change.

Final rule revision: We are revising § 1005.7(e)(1) to expand the specified time frames governing the discovery process to 30 days.

M. Written Testimony of Experts

Proposed change: We proposed to amend § 1005.16 to give the ALJs discretion to admit prior written sworn expert testimony that has been subject to cross-examination. The OIG received no public comments on this proposed revision.

Final rule revision: We are revising paragraph (b) of § 1005.16, Witnesses, to specifically state that the ALJ may, at his or her discretion, admit prior sworn testimony of experts which has been subject to adverse examination, such as a deposition or trial testimony.

N. Admissibility of Evidence in Administrative Proceedings

Proposed change: In order to protect the credibility of witnesses from being inappropriately attacked through the introduction of evidence regarding bad character, we proposed to amend § 1005.17, Evidence, to require adherence to Rule 608 of the Federal Rules of Evidence (FRE) in administrative proceedings.

Response: While the OIG received no public comments on this proposed change, there is a concern that requiring ALJs to apply specific evidentiary rules in an administrative hearing would unnecessarily restrict the evidence the ALJ may consider. The OIG will continue to evaluate the scope of this amendment, and has chosen not to finalize the proposed revision to § 1005.17 at this time.

O. Additional Technical Revisions

Proposed changes: Minor technical errors in §§ 1003.100 and 1008.37 were also proposed for correction in the proposed rule. The OIG received no public comments on this proposed change.

Final rule revisions: We are making technical revisions to § 1003.100(b) to properly reflect the basis and purpose of the OIG’s CMP and assessment authorities that were set forth in two different OIG rulemakings. Specifically, we are amending § 1003.100 by revising paragraphs (b)(1)(iv), (b)(1)(xii) and (b)(1)(xiii), and by adding paragraphs (b)(1)(xiv) and (b)(1)(xv) to accurately reflect the range of existing CMP and assessment authorities delegated to the OIG. In addition, we are correcting a typographical error appearing for a United States Code citation which appears in § 1008.37, as indicated in the proposed rule.

III. Regulatory Impact Statement

We have examined the impacts of this rule as required by Executive Order 12866 September 1993, Regulatory Planning and Review) and the Regulatory Flexibility Act (RFA) (September 19, 1980; Public Law 96–354), section 1102(b) of the Social Security Act, the Unfunded Mandates Reform Act of 1995 (Public Law 104–4), and Executive Order 13132. Executive Order 12866 directs agencies to assess all costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits (including potential economic, environmental, public health and safety effects, distributive impacts and equity). A regulatory impact analysis (RIA) must be prepared for major rules with economically significant effects (\$100 million or more in any given year).

This is not a major rule as defined at 5 U.S.C. 804 (2), and it is not economically significant since it will not have a significant effect on program expenditures and there are no additional substantive costs to implement the resulting provisions. The revisions in this rule are either technical in nature or are designed to further

clarify OIG statutory requirements. Specifically, these provisions are intended to clarify the scope of the OIG's existing authorities to exclude individuals and entities from Medicare, Medicaid and all other Federal health care programs, and to strengthen current legal authorities pertaining to the imposition of CMPs against individuals and entities engaged in prohibited actions and activities. We believe that any aggregate economic effect of these revised regulatory provisions will be minimal and will impact only those limited few who engage in prohibited behavior in violation of the statute. As such, we believe that the aggregate economic impact of these final regulations is minimal and would have no appreciable effect on the economy or on Federal or State expenditures.

The RFA, and the Small Business Regulatory Enforcement and Fairness Act of 1996 which amended the RFA, requires agencies to analyze options for regulatory relief of small businesses. For purposes of the RFA, small entities include small businesses, nonprofit organizations, and Government agencies. Most hospitals (and most other providers) are considered to be small entities, either by nonprofit status or by having revenues of \$5 million to \$25 million or less in any 1 year. Individuals and States are not included in the definition of a small entity.

In addition, section 1102(b) of the Social Security Act requires us to prepare a regulatory impact analysis if a rule may have a significant impact on the operations of a substantial number of small rural providers. This analysis must conform to the provisions of section 604 of the RFA. While these provisions may have some impact on small entities and rural providers, we believe that the aggregate economic impact of this rulemaking will be minimal since it is the nature of the conduct and not the size or type of the entity that will result in a violation of the statute and the regulations. As a result, this rule should not have a significant impact on a substantial number of small entities, or a significant impact on the operations of a substantial number of small rural providers.

Section 202 of the Unfunded Mandates Reform Act of 1995 also requires that agencies assess anticipated costs and benefits before issuing any rule that may result in expenditure in any 1 year by State, local or tribal Governments, in the aggregate, or by the private sector, of \$110 million. We believe that there are no significant costs associated with these revisions that would impose any mandates on State, local or tribal governments, or the

private sector that will result in an expenditure of \$110 million or more (adjusted for inflation) in any given year.

Executive Order 13132, Federalism, establishes certain requirements that an agency must meet when it promulgates a final rule that imposes substantial direct requirements costs on State and local Governments, preempts State law, or otherwise has Federalism implications. In reviewing this rule under the threshold criteria of Executive Order 13132, we have determined that this rule will not significantly effect the rights, roles and responsibilities of States or local Governments. The Office of Management and Budget has reviewed this rule in accordance with Executive Order 12866. In *Paperwork Reduction Act*—The provisions of these regulations impose no new reporting or recordkeeping requirements necessitating clearance by OMB.

List of Subjects

42 CFR Part 1001

Administrative practice and procedure, Fraud, Health facilities, Health professions, Medicaid, Medicare.

42 CFR Part 1003

Administrative practice and procedure, Fraud, Grant programs—health, Health facilities, Health professions, Maternal and child health, Medicaid, Medicare, Penalties.

42 CFR Part 1005

Administrative practice and procedure, Fraud, Penalties.

42 CFR Part 1008

Administrative practice and procedure, Fraud, Grant programs—health, Health facilities, Health professions, Medicaid, Medicare, Penalties.

Accordingly, 42 CFR chapter V is amended as set forth below:

PART 1001—[AMENDED]

1. The authority citation for part 1001 continues to read as follows:

Authority: 42 U.S.C. 1302, 1320a–7, 1320a–7b, 1395u(h), 1395u(j), 1395u(k), 1395y(d), 1395y(e), 1395cc(b)(2)(D), (E) and (F), and 1395hh; and sec. 2455, Pub. L. 103–355, 108 Stat. 3327 (31 U.S.C. 6101 note).

2. Section 1001.101 is amended by republishing the introductory text and by revising paragraph (c), introductory text, to read as follows:

§ 1001.101 Basis for liability.

The OIG will exclude any individual or entity that—

* * * * *

(c) Has been convicted, under Federal or State law, of a felony that occurred after August 21, 1996, relating to fraud, theft, embezzlement, breach of fiduciary responsibility, or other financial misconduct—

* * * * *

3. Section 1001.102 is amended by republishing the introductory text for paragraph (b) and revising paragraph (b)(1), and by republishing the introductory text for paragraph (c) and revising paragraph (c)(1) to read as follows:

§ 1001.102 Length of exclusion.

* * * * *

(b) Any of the following factors may be considered to be aggravating and a basis for lengthening the period of exclusion—

(1) The acts resulting in the conviction, or similar acts, that caused, or were intended to cause, a financial loss to a Government program or to one or more entities of \$5,000 or more. (The entire amount of financial loss to such programs or entities, including any amounts resulting from similar acts not adjudicated, will be considered regardless of whether full or partial restitution has been made);

* * * * *

(c) Only if any of the aggravating factors set forth in paragraph (b) of this section justifies an exclusion longer than 5 years, may mitigating factors be considered as a basis for reducing the period of exclusion to no less than 5 years. Only the following factors may be considered mitigating—

(1) The individual or entity was convicted of 3 or fewer misdemeanor offenses, and the entire amount of financial loss (both actual loss and intended loss) to Medicare or any other Federal, State or local governmental health care program due to the acts that resulted in the conviction, and similar acts, is less than \$1,500;

* * * * *

4. Section 1001.201 is amended by republishing the introductory text for paragraphs (b) and (b)(2) and revising paragraph (b)(2)(i), and by republishing the introductory text for paragraph (b)(3) and revising paragraph (b)(3)(i) to read as follows:

§ 1001.201 Conviction relating to program or health care fraud.

* * * * *

(b) *Length of exclusion.* * * *

(2) Any of the following factors may be considered to be aggravating and a basis for lengthening the period of exclusion—

(i) The acts resulting in the conviction, or similar acts that caused,

or reasonably could have been expected to cause, a financial loss of \$5,000 or more to a Government program or to one or more other entities, or had a significant financial impact on program beneficiaries or other individuals. (The total amount of financial loss will be considered, including any amounts resulting from similar acts not adjudicated, regardless of whether full or partial restitution has been made);

* * * * *

(3) Only the following factors may be considered as mitigating and a basis for reducing the period of exclusion—

(i) The individual or entity was convicted of 3 or fewer offenses, and the entire amount of financial loss (both actual loss and reasonably expected loss) to a Government program or to other individuals or entities due to the acts that resulted in the conviction and similar acts is less than **\$1,5000**;

* * * * *

5. Section 1001.951 is amended by revising paragraph (b)(1)(ii) to read as follows:

§ 1001.951 Fraud and kickbacks and other prohibited activities.

* * * * *

(b) * * *

(1) * * *

(ii) The nature and extent of any adverse physical, mental, financial or other impact the conduct had on program beneficiaries or other individuals or the Medicare, Medicaid and all other Federal health care programs;

* * * * *

6. Section 1001.952 is amended as follows:

a. By republishing the introductory text;

b. Republishing the introductory text to paragraph (b), revising paragraph (b)(5), removing the undesignated paragraph following paragraph (b)(6), and adding a sentence at the end of paragraph (b)(6);

c. Republishing the introductory text to paragraph (c), revising paragraph (c)(5), removing the undesignated paragraph following paragraph (c)(6), and adding a sentence at the end of paragraph (c)(6);

d. Republishing the introductory text to paragraph (d) and revising paragraph (d)(5);

e. Republishing introductory text to paragraph (e)(1) and revising paragraph (e)(1)(ii);

f. Republishing introductory text to paragraph (e)(2) and revising paragraph (e)(2)(ii);

g. Republishing introductory text to paragraph (f) and revising paragraph (f)(2);

h. Revising introductory text to paragraph (h); introductory text to paragraph (h)(1) and introductory text to paragraph (h)(1)(iii); introductory text to paragraph (h)(2); introductory text to paragraph (h)(3) and introductory text to paragraph (h)(3)(iii); and paragraph (h)(5)(iii);

i. Revising paragraph (i);

j. Republishing the introductory text to paragraph (j), adding a sentence at the end of paragraph (j)(2), and removing the undesignated paragraph following paragraph (j)(2);

k. Republishing introductory text to paragraph (n) and revising paragraph (n)(6);

l. Republishing introductory text to paragraph (o) and revising paragraph (o)(5); and

m. Revising introductory text for paragraph (s).

The revisions to § 1001.952 read as follows:

§ 1001.952 Exceptions.

The following payment practices shall not be treated as a criminal offense under section 1128B of the Act and shall not serve as the basis for an exclusion:

* * * * *

(b) *Space rental.* As used in section 1128B of the Act, “remuneration” does not include any payment made by a lessee to a lessor for the use of premises, as long as all of the following six standards are met—

* * * * *

(5) The aggregate rental charge is set in advance, is consistent with fair market value in arms-length transactions and is not determined in a manner that takes into account the volume or value of any referrals or business otherwise generated between the parties for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

(6) * * * Note that for purposes of paragraph (b) of this section, the term *fair market value* means the value of the rental property for general commercial purposes, but shall not be adjusted to reflect the additional value that one party (either the prospective lessee or lessor) would attribute to the property as a result of its proximity or convenience to sources of referrals or business otherwise generated for which payment may be made in whole or in part under Medicare, Medicaid and all other Federal health care programs.

* * * * *

(c) *Equipment rental.* As used in section 1128B of the Act, “remuneration” does not include any

payment made by a lessee or equipment to the lessor of the equipment for the use of the equipment, as long as all of the following six standards are met—

* * * * *

(5) The aggregate rental charge is set in advance, is consistent with fair market value in arms-length transactions and is not determined in a manner that takes into account the volume or value of any referrals or business otherwise generated between the parties for which payment may be made in whole or in part under Medicare, Medicaid or all other Federal health care programs.

(6) * * * Note that for purposes of paragraph (c) of this section, the term *fair market value* means that the value of the equipment when obtained from a manufacturer or professional distributor, but shall not be adjusted to reflect the additional value one party (either the prospective lessee or lessor) would attribute to the equipment as a result of its proximity or convenience to sources of referrals or business otherwise generated for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

(d) *Personal services and management contracts.* As used in section 1128B of the Act, “remuneration” does not include any payment made by a principal to an agent as compensation for the services of the agent, as long as all of the following seven standards are met—

* * * * *

(5) The aggregate compensation paid to the agent over the term of the agreement is set in advance, is consistent with fair market value in arms-length transactions and is not determined in a manner that takes into account the volume or value of any referrals or business otherwise generated between the parties for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

* * * * *

(e) *Sale of practice.* (1) As used in section 1128B of the Act, “remuneration” does not include any payment made to a practitioner by another practitioner where the former practice is selling his or her practice to the latter practitioner, as long as the following two standards are met—

* * * * *

(ii) The practitioner who is selling his or her practice will not be in a professional position to make referrals to, or otherwise generate business for, the purchasing practitioner for which payment may be made in whole or in

part under Medicare, Medicaid or other Federal health care programs after 1 year from the date of the first agreement pertaining to the sale.

(2) As used in section 1128B of the Act, "remuneration" does not include any payment made to a practitioner by a hospital or other entity where the practitioner is selling his or her practice to the hospital or other entity, so long as the following four standards are met—

* * * * *

(ii) The practitioner who is selling his or her practice will not be in a professional position after completion of the sale to make or influence referrals to, or otherwise generate business for, the purchasing hospital or entity for which payment may be made under Medicare, Medicaid or other Federal health care programs.

* * * * *

(f) *Referral services.* As used in section 1128B of the Act, "remuneration" does not include any payment or exchange of anything of value between an individual or entity ("participant") and another entity serving as a referral service ("referral service"), as long as all of the following four standards are met—

* * * * *

(2) Any payment the participant makes to the referral service is assessed equally against and collected equally from all participants, and is only based on the cost of operating the referral service, and not on the volume or value of any referrals to or business otherwise generated by either party for the referral service for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

* * * * *

(h) *Discounts.* As used in section 1128B of the Act, "remuneration" does not include a discount, as defined in paragraph (h)(5) of this section, on an item or service for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs for a buyer as long as the buyer complies with the applicable standards of paragraph (h)(1) of this section; a seller as long as the seller complies with the applicable standards of paragraph (h)(2) of this section; and an offeror of a discount who is not a seller under paragraph (h)(2) of this section so long as such offeror complies with the applicable standards of paragraph (h)(3) of this section.

(1) With respect to the following three categories of buyers, the buyer must comply with all of the applicable

standards within one of the three following categories—

* * * * *

(iii) If the buyer is an individual or entity in whose name a claim or request for payment is submitted for the discounted item or service and payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs (not including individuals or entities defined as buyers in paragraph (h)(1)(i) or (h)(1)(ii) of this section), the buyer must comply with both of the following standards—

* * * * *

(2) The seller is an individual or entity that supplies an item or service for which payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs to the buyer and who permits a discount to be taken off the buyer's purchase price. The seller must comply with all of the applicable standards within one of the following three categories—

* * * * *

(3) The offeror of a discount is an individual or entity who is not a seller under paragraph (h)(2) of this section, but promotes the purchase of an item or service by a buyer under paragraph (h)(1) of this section at a reduced price for which payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs. The offeror must comply with all of the applicable standards within the following three categories—

* * * * *

(iii) If the buyer is an individual or entity in whose name a request for payment is submitted for the discounted item or service and payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs (not including individuals or entities defined as buyers in paragraph (h)(1)(i) or (h)(1)(ii) of this section), the offeror must comply with the following two standards—

* * * * *

(5) * * *

(iii) A reduction in price applicable to one payer but not to Medicare, Medicaid or other Federal health care programs;

* * * * *

(i) *Employees.* As used in section 1128B of the Act, "remuneration" does not include any amount paid by an employer to an employee, who has a bona fide employment relationship with the employer, for employment in the furnishing of any item or service for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs. For

purposes of paragraph (i) of this section, the term *employee* has the same meaning as it does for purposes of 26 U.S.C. 3121(d)(2).

(j) *Group purchasing organizations.* As used in section 1128B of the Act, "remuneration" does not include any payment by a vendor of goods or services to a group purchasing organization (GPO), as part of an agreement to furnish such goods or services to an individual or entity, as long as both of the following two standards are met—

* * * * *

(2) * * * Note that for purposes of paragraph (j) of this section, the term *group purchasing organization* (GPO) means an entity authorized to act as a purchasing agent for a group of individuals or entities who are furnishing services for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs, and who are neither wholly-owned by the GPO nor subsidiaries of a parent corporation that wholly owns the GPO (either directly or through another wholly-owned entity).

* * * * *

(n) *Practitioner recruitment.* As used in section 1128B of the Act, "remuneration" does not include any payment or exchange of anything of value by an entity in order to induce a practitioner who has been practicing within his or her current specialty for less than 1 year to locate, or to induce any other practitioner to relocate, his or her primary place of practice into a HPSA for his or her specialty area, as defined in Departmental regulations, that is served by the entity, as long as all of the following nine standards are met—

* * * * *

(6) The amount or value of the benefits provided by the entity may not vary (or be adjusted or renegotiated) in any manner based on the volume or value of any expected referrals to or business otherwise generated for the entity by the practitioner for which payment may be made in whole or in part under Medicare, Medicaid or any other Federal health care programs.

* * * * *

(o) *Obstetrical malpractice insurance subsidies.* As used in section 1128B of the Act, "remuneration" does not include any payment made by a hospital or other entity that is providing malpractice insurance (including a self-funded entity), where such payment is used to pay for some or all of the costs of malpractice insurance premiums for a practitioner (including a certified nurse-midwife as defined in section

1861(gg) of the Act) who engages in obstetrical practice as a routine part of his or her medical practice in a primary care HPSA, as long as all of the following seven standards are met—

* * * * *

(5) The amount of payment may not vary based on the volume or value of any previous or expected referrals to or business otherwise generated for the entity by the practitioner for which payment may be made in whole or in part under Medicare, Medicaid or any other Federal health care programs.

* * * * *

(s) *Referral arrangements for specialty services.* As used in section 1128B of the Act, “remuneration” does not include any exchange of value among individuals and entities where one party agrees to refer a patient to the other party for the provision of a specialty service payable in whole or in part under Medicare, Medicaid or any other Federal health care programs in return for an agreement on the part of the other party to refer that patient back at a mutually agreed upon time or circumstance as long as the following four standards are met—

* * * * *

7. Section 1001.1501 is amended by revising paragraph (b) to read as follows:

§ 1001.1501 Default of health education loan or scholarship obligations.

* * * * *

(b) *Length of exclusion.* The individual will be excluded until such time as PHS notifies the OIG that the default has been cured or that there is no longer an outstanding debt. Upon such notice, the OIG will inform the individual of his or her right to apply for reinstatement.

8. Section 1001.2007 is amended by revising paragraph (d) to read as follows:

§ 1001.2007 Appeal of exclusions.

* * * * *

(d) When the exclusion is based on the existence of a criminal conviction or a civil judgment imposing liability by Federal, State or local court, a determination by another Government agency, or any other prior determination where the facts were adjudicated and a final decision was made, the basis for the underlying conviction, civil judgment or determination is not reviewable and the individual or entity may not collaterally attack it either on substantive or procedural grounds in this appeal.

* * * * *

9. Section 1001.3005 is amended by revising paragraph (a) and by adding a new paragraph (e) to read as follows:

§ 1001.3005 Reversed or vacated decisions.

(a) An individual or entity will be reinstated into Medicare, Medicaid and other Federal health care programs retroactive to the effective date of the exclusion when such exclusion is based on—

(1) A conviction that is reversed or vacated on appeal;

(2) An action by another agency, such as a State agency or licensing board, that is reversed or vacated on appeal; or

(3) An OIG exclusion action that is reversed or vacated at any stage of an individual's or entity's administrative appeal process.

* * * * *

(e) If an action which results in the retroactive reinstatement of an individual or entity is subsequently overturned, the OIG may reimpose the exclusion for the initial period of time, less the period of time that was served prior to the reinstatement of the individual or entity.

PART 1003—[AMENDED]

1. The authority citation for part 1003 continues to read as follows:

Authority: 42 U.S.C. 1302, 1320a–7, 1320a–7a, 1320a–7e, 1320b–10, 1395u(j), 1395u(k), 1395cc(g), 1395dd(d)(1), 1395mm, 1395nn(g), 1395ss(d), 1396b(m), 11131(c) and 11137(b)(2).

2. Section 1003.100 is amended by revising paragraphs (b)(1)(iv), (b)(1)(xii) and (b)(1)(xiii); and by adding paragraphs (b)(1)(xiv) and (b)(1)(xv) to read as follows:

§ 1003.100 Basis and purpose.

* * * * *

(b) * * *

(1) * * *

(iv)(A) Fail to report information concerning medical malpractice payments or who improperly disclose, use or permit access to information reported under part B of title IV of Public Law 99–660, and regulations specified in 45 CFR part 60, or

(B) Are health plans and fail to report information concerning sanctions or other adverse actions imposed on providers as required to be reported to the Healthcare Integrity and Protection Data Bank (HIPDB) in accordance with section 1128E of the Act;

* * * * *

(xii) Offer inducements that they know or should know are likely to influence Medicare or State health care program beneficiaries to order or receive particular items or services;

(xiii) Are physicians who knowingly misrepresent that a Medicare beneficiary requires home health services;

(xiv) Have submitted, or caused to be submitted, certain prohibited claims, including claims for services rendered by excluded individuals employed by or otherwise under contract with such person, under one or more Federal health care programs; or

(xv) Violate the Federal health care programs' anti-kickback statute as set forth in section 1128B of the Act.

* * * * *

3. Section 1003.101 is amended by republishing the introductory text and by revising the definition for the term *item or service* to read as follows:

§ 1003.101 Definitions.

For purposes of this part:

* * * * *

Item or service includes—

(a) any item, device, medical supply or service provided to a patient (i) which is listed in an itemized claim for program payment or a request for payment, or (ii) for which payment is included in other Federal or State health care reimbursement methods, such as a prospective payment system; and

(b) in the case of a claim based on costs, any entry or omission in a cost report, books of account or other documents supporting the claim.

* * * * *

4. Section 1003.106 is amended by republishing the introductory text for paragraphs (a) and (a)(4) and by revising paragraphs (a) and (a)(4)(iii) to read as follows:

§ 1003.106 Determinations regarding the amount of the penalty and assessment.

(a) *Amount of penalty.* * * *

(4) In determining the amount of any penalty in accordance with § 1003.102(c), the OIG takes into account—

(iii) Any other instances where the respondent failed to provide appropriate emergency medical screening, stabilization and treatment of individuals coming to a hospital's emergency department or to effect an appropriate transfer;

* * * * *

PART 1005—[AMENDED]

1. The authority citation for part 1005 continues to read as follows:

Authority: 42 U.S.C. 405(a), 405(b), 1302, 1320a–7, 1320a–7a and 1320c–5.

2. Section 1005.7 is amended by revising paragraph (e)(1) to read as follows:

§ 1005.7 Discovery.

* * * * *

(e)(1) When a request for production of documents has been received, within 30 days the party receiving that request will either fully respond to the request, or state that the request is being objected to and the reasons for that objection. If objection is made to part of an item or category, the part will be specified. Upon receiving any objections, the party seeking production may then, within 30 days or any other time frame set by the ALJ, file a motion for an order compelling discovery. (The party receiving a request for production may also file a motion for protective order any time prior to the date the production is due.)

* * * * *

3. Section 1005.16 is amended by revising paragraph (b) to read as follows:

§ 1005.16 Witnesses.

* * * * *

(b) At the discretion of the ALJ, testimony (other than expert testimony) may be admitted in the form of a written statement. The ALJ may, at his or her discretion, admit prior sworn testimony of experts which has been subject to adverse examination, such as a deposition or trial testimony. Any such written statement must be provided to all other parties along with the last known address of such witnesses, in a manner that allows sufficient time for other parties to subpoena such witness for cross-examination at the hearing. Prior written statements of witnesses proposed to testify at the hearing will be exchanged as provided in § 1005.8.

* * * * *

PART 1008—[AMENDED]

1. The authority citation for part 1008 continues to read as follows:

Authority: 42 U.S.C. 1320a–7d(b).

2. Section 1008.37 is revised to read as follows:

§ 1008.37 Disclosure of ownership and related information.

Each individual or entity requesting an advisory opinion must supply full and complete information as to the identity of each entity owned or controlled by the individual or entity, and of each person with an ownership or control interest in the entity, as defined in section 1124(a)(1) of the Social Security Act (42 U.S.C. 1320a–3(a)(1)) and part 420 of this chapter.

(Approved by the Office of Management and Budget under control number 0990–0213)

Dated: October 19, 2001.

Janet Rehnquist,
Inspector General.

Approved: November 23, 2001.

Tommy G. Thompson,
Secretary.

[FR Doc. 02–6350 Filed 3–15–02; 8:45 am]

BILLING CODE 4152–01–P

NATIONAL SCIENCE FOUNDATION

45 CFR Part 689

RIN 3145–AA39

Research Misconduct

AGENCY: National Science Foundation (NSF).

ACTION: Final rule.

SUMMARY: NSF is issuing a final rule that revises its existing misconduct in science and engineering regulations. These revisions implement the Federal Policy on Research Misconduct issued by the Executive Office of the President's Office of Science and Technology on December 6, 2000. They will enable NSF to continue to address allegations of research misconduct. **DATES:** This rule is effective April 17, 2002.

FOR FURTHER INFORMATION CONTACT: Anita Eisenstadt, Office of the General Counsel, at 703–292–8060.

SUPPLEMENTARY INFORMATION: The Office of Science and Technology Policy issued a final Federal research misconduct policy on December 6, 2000 in 65 FR 76260–76264 (“the Federal policy”). The Federal policy consists of a definition of research misconduct and basic guidelines to help Federal agencies and Federally funded research institutions respond to allegations of research misconduct. The policy directs Federal agencies that support or conduct research to implement it within one year.

On January 25, 2002, NSF published a proposed rule to revise its existing misconduct regulations (45 CFR part 689) to make them fully consistent with the Federal policy. (67 FR 3666–3669). NSF invited public comment on the proposed rule. NSF received four comments that were supportive of the proposed rule.

Three of these commenters, however, expressed general concern for the protection of confidentiality of inquiries and investigations of alleged research misconduct. They suggested that NSF add language to the regulation that provides that to the extent permitted by

law, NSF will protect research misconduct investigative and adjudicative files as exempt from mandatory disclosure under the Freedom of Information Act and the Privacy Act. The commenters noted that this language is consistent with the Federal policy.

NSF stated in the preamble to the proposed rule that, consistent with the Federal policy, we would continue to protect research misconduct investigative and adjudicative files as exempt from mandatory disclosure under the Freedom of Information Act and the Privacy Act, to the extent permitted by law. (67 FR 3666). In response to these comments, we will include this language in § 689.2 of the final rule.

One of the commenters also expressed concern over the preponderance of evidence standard of proof for a finding of research misconduct. The commenter expressed concern that this standard will increase the risk of a false finding of research misconduct, and recommended a higher standard of proof such as “clear and convincing evidence” or “beyond a reasonable doubt.”

The Federal policy adopted the preponderance of evidence standard. In the preamble to the Federal policy, OSTP noted that this is the uniform standard of proof for most civil fraud cases and most Federal administrative proceedings, including debarment. (65 FR 76262). Awardee institutions have the discretion to apply a higher standard of proof in their internal misconduct proceedings. However, if a higher standard is used, and the awardee institution wishes for NSF to defer to its investigation, the awardee institution should also evaluate whether the allegation is proven by a preponderance of evidence.

Determinations

The Office of Management and Budget has reviewed this final rule under Executive Order 12866. The rule is not an economically significant rule or a major rule under the Congressional Review Act. The Congressional Review Act provides that agencies shall submit a report, including a copy of all final rules, to each House of Congress and the Comptroller General of the United States. The Foundation will submit this report, identifying this rule as non-major, prior to the publication of this rule in the **Federal Register**.

The Unfunded Mandate Reform Act of 1995, in sections 202 and 205, requires that agencies prepare several analytic statements before proposing a rule that

may result in annual expenditures of \$100 million by State, local and Indian tribal governments, or by the private sector. As any final rule would not result in expenditures of this magnitude, such statements are not necessary. As required by the Regulatory Flexibility Act, it is hereby certified that this rule will not have a significant impact on a substantial number of small businesses.

The provisions of the Paperwork Reduction Act of 1995, Public Law 104-13, 44 U.S.C. 3501 *et seq.*, and its implementing regulations, 5 CFR Part 1320, do not apply to this rule because there are no new or revised recordkeeping or reporting requirements. Finally, NSF has reviewed this rule in light of Section 2 of Executive Order 12778 and certifies that this rule meets the applicable standards provided in sections 2(a) and 2(b) of that order.

List of Subjects in 45 CFR Part 689

Administrative practice and procedure, Fraud, Grant programs—science and technology, Investigations, Research, Science and technology.

Dated: March 7, 2002.

Lawrence Rudolph,
General Counsel, National Science Foundation.

For the reasons set forth in the preamble, the National Science Foundation is revising part 689 of Title 45, Chapter VI of the Code of Federal Regulations, to read as follows:

PART 689—RESEARCH MISCONDUCT

Sec.

- 689.1 Definitions.
- 689.2 General policies and responsibilities.
- 689.3 Actions.
- 689.4 Role of awardee institutions.
- 689.5 Initial NSF handling of misconduct matters.
- 689.6 Investigations.
- 689.7 Pending proposals and awards.
- 689.8 Interim administrative actions.
- 689.9 Dispositions.
- 689.10 Appeals.

Authority: 42 U.S.C. 1870(a).

§ 689.1 Definitions.

The following definitions apply to this part:

(a) *Research misconduct* means fabrication, falsification, or plagiarism in proposing or performing research funded by NSF, reviewing research proposals submitted to NSF, or in reporting research results funded by NSF.

(1) *Fabrication* means making up data or results and recording or reporting them.

(2) *Falsification* means manipulating research materials, equipment, or processes, or changing or omitting data or results such that the research is not accurately represented in the research record.

(3) *Plagiarism* means the appropriation of another person's ideas, processes, results or words without giving appropriate credit.

(4) *Research*, for purposes of paragraph (a) of this section, includes proposals submitted to NSF in all fields of science, engineering, mathematics, and education and results from such proposals.

(b) *Research misconduct* does not include honest error or differences of opinion.

§ 689.2 General policies and responsibilities.

(a) NSF will take appropriate action against individuals or institutions upon a finding that research misconduct has occurred. Possible actions are described in § 689.3. NSF may also take interim action during an investigation, as described in § 689.8.

(b) NSF will find research misconduct only after careful inquiry and investigation by an awardee institution, by another Federal agency, or by NSF. An "inquiry" consists of preliminary information-gathering and preliminary fact-finding to determine whether an allegation or apparent instance of research misconduct has substance and if an investigation is warranted. An investigation must be undertaken if the inquiry determines the allegation or apparent instance of research misconduct has substance. An "investigation" is a formal development, examination and evaluation of a factual record to determine whether research misconduct has taken place, to assess its extent and consequences, and to evaluate appropriate action.

(c) A finding of research misconduct requires that—

(1) There be a significant departure from accepted practices of the relevant research community; and

(2) The research misconduct be committed intentionally, or knowingly, or recklessly; and

(3) The allegation be proven by a preponderance of evidence.

(d) Before NSF makes any final finding of research misconduct or takes any final action on such a finding, NSF will normally afford the accused individual or institution notice, a chance to provide comments and rebuttal, and a chance to appeal. In structuring procedures in individual cases, NSF may take into account

procedures already followed by other entities investigating or adjudicating the same allegation of research misconduct.

(e) Debarment or suspension for research misconduct will be imposed only after further procedures described in applicable debarment and suspension regulations, as described in §§ 689.8 and 689.9, respectively. Severe research misconduct, as established under the regulations in this part, is an independent cause for debarment or suspension under the procedures established by the debarment and suspension regulations.

(f) The Office of Inspector General (OIG) oversees investigations of research misconduct and conducts any NSF inquiries and investigations into suspected or alleged research misconduct.

(g) The Deputy Director adjudicates research misconduct proceedings and the Director decides appeals.

(h) Investigative and adjudicative research misconduct records maintained by the agency are exempt from public disclosure under the Freedom of Information Act (5 U.S.C. 552) and the Privacy Act (5 U.S.C. 552a) to the extent permitted by law and regulation.

§ 689.3 Actions.

(a) Possible final actions listed in this paragraph (a) for guidance range from minimal restrictions (Group I) to the most severe and restrictive (Group III). They are not exhaustive and do not include possible criminal sanctions.

(1) *Group I actions.* (i) Send a letter of reprimand to the individual or institution.

(ii) Require as a condition of an award that for a specified period an individual or institution obtain special prior approval of particular activities from NSF.

(iii) Require for a specified period that an institutional official other than those guilty of misconduct certify the accuracy of reports generated under an award or provide assurance of compliance with particular policies, regulations, guidelines, or special terms and conditions.

(2) *Group II actions.* (i) Totally or partially suspend an active award, or restrict for a specified period designated activities or expenditures under an active award.

(ii) Require for a specified period special reviews of all requests for funding from an affected individual or institution to ensure that steps have been taken to prevent repetition of the misconduct.

(iii) Require a correction to the research record.

(3) *Group III actions.* (i) Terminate an active award.

(ii) Prohibit participation of an individual as an NSF reviewer, advisor, or consultant for a specified period.

(iii) Debar or suspend an individual or institution from participation in Federal programs for a specified period after further proceedings under applicable regulations.

(b) In deciding what final actions are appropriate when misconduct is found, NSF officials should consider:

(1) How serious the misconduct was;

(2) The degree to which the misconduct was knowing, intentional, or reckless;

(3) Whether it was an isolated event or part of a pattern;

(4) Whether it had a significant impact on the research record, research subjects, other researchers, institutions or the public welfare; and

(5) Other relevant circumstances.

(c) Interim actions may include, but are not limited to:

(1) Totally or partially suspending an existing award;

(2) Suspending eligibility for Federal awards in accordance with debarment-and-suspension regulations;

(3) Proscribing or restricting particular research activities, as, for example, to protect human or animal subjects;

(4) Requiring special certifications, assurances, or other, administrative arrangements to ensure compliance with applicable regulations or terms of the award;

(5) Requiring more prior approvals by NSF;

(6) Deferring funding action on continuing grant increments;

(7) Deferring a pending award;

(8) Restricting or suspending participation as an NSF reviewer, advisor, or consultant.

(d) For those cases governed by the debarment and suspension regulations, the standards of proof contained in the debarment and suspension regulations shall control. Otherwise, NSF will take no final action under this section without a finding of misconduct supported by a preponderance of the relevant evidence.

§ 689.4 Role of awardee institutions.

(a) Awardee institutions bear primary responsibility for prevention and detection of research misconduct and for the inquiry, investigation, and adjudication of alleged research misconduct. In most instances, NSF will rely on awardee institutions to promptly:

(1) Initiate an inquiry into any suspected or alleged research misconduct;

(2) Conduct a subsequent investigation, if warranted;

(3) Take action necessary to ensure the integrity of research, the rights and interests of research subjects and the public, and the observance of legal requirements or responsibilities; and

(4) Provide appropriate safeguards for subjects of allegations as well as informants.

(b) If an institution wishes NSF to defer independent inquiry or investigation, it should:

(1) Complete any inquiry and decide whether an investigation is warranted within 90 days. If completion of an inquiry is delayed, but the institution wishes NSF deferral to continue, NSF may require submission of periodic status reports.

(2) Inform OIG immediately if an initial inquiry supports a formal investigation.

(3) Keep OIG informed during such an investigation.

(4) Complete any investigation and reach a disposition within 180 days. If completion of an investigation is delayed, but the institution wishes NSF deferral to continue, NSF may require submission of periodic status reports.

(5) Provide OIG with the final report from any investigation.

(c) NSF expects institutions to promptly notify OIG should the institution become aware during an inquiry or investigation that:

(1) Public health or safety is at risk;

(2) NSF's resources, reputation, or other interests need protecting;

(3) There is reasonable indication of possible violations of civil or criminal law;

(4) Research activities should be suspended;

(5) Federal action may be needed to protect the interests of a subject of the investigation or of others potentially affected; or

(6) The scientific community or the public should be informed.

(d) Awardee institutions should maintain and effectively communicate to their staffs appropriate policies and procedures relating to research misconduct, which should indicate when NSF should be notified.

§ 689.5 Initial NSF handling of misconduct matters.

(a) NSF staff who learn of alleged misconduct will promptly and discreetly inform OIG or refer informants to OIG.

(b) The identity of informants who wish to remain anonymous will be kept confidential to the extent permitted by law or regulation.

(c) If OIG determines that alleged research misconduct involves potential

civil or criminal violations, OIG may refer the matter to the Department of Justice.

(d) Otherwise OIG may:

(1) Inform the awardee institution of the alleged research misconduct and encourage it to undertake an inquiry;

(2) Defer to inquiries or investigations of the awardee institution or of another Federal agency; or

(3) At any time proceed with its own inquiry.

(e) If OIG proceeds with its own inquiry it will normally complete the inquiry no more than 90 days after initiating it.

(f) On the basis of what it learns from an inquiry and in consultation as appropriate with other NSF offices, OIG will decide whether a formal NSF investigation is warranted.

§ 689.6 Investigations.

(a) When an awardee institution or another Federal agency has promptly initiated its own investigation, OIG may defer an NSF inquiry or investigation until it receives the results of that external investigation. If it does not receive the results within 180 days, OIG may proceed with its own investigation.

(b) If OIG decides to initiate an NSF investigation, it must give prompt written notice to the individual or institutions to be investigated, unless notice would prejudice the investigation or unless a criminal investigation is underway or under active consideration. If notice is delayed, it must be given as soon as it will no longer prejudice the investigation or contravene requirements of law or Federal law-enforcement policies.

(c) If a criminal investigation by the Department of Justice, the Federal Bureau of Investigation, or another Federal agency is underway or under active consideration by these agencies or the NSF, OIG will determine what information, if any, may be disclosed to the subject of the investigation or to other NSF employees.

(d) An NSF investigation may include:

(1) Review of award files, reports, and other documents already readily available at NSF or in the public domain;

(2) Review of procedures or methods and inspection of laboratory materials, specimens, and records at awardee institutions;

(3) Interviews with subjects or witnesses;

(4) Review of any documents or other evidence provided by or properly obtainable from parties, witnesses, or other sources;

(5) Cooperation with other Federal agencies; and

(6) Opportunity for the subject of the investigation to be heard.

(e) OIG may invite outside consultants or experts to participate in an NSF investigation. They should be appointed in a manner that ensures the official nature of their involvement and provides them with legal protections available to federal employees.

(f) OIG will make every reasonable effort to complete an NSF investigation and to report its recommendations, if any, to the Deputy Director within 180 days after initiating it.

§ 689.7 Pending proposals and awards.

(a) Upon learning of alleged research misconduct OIG will identify potentially implicated awards or proposals and when appropriate, will ensure that program, grant, and contracting officers handling them are informed (subject to § 689.6(c)).

(b) Neither a suspicion or allegation of research misconduct nor a pending inquiry or investigation will normally delay review of proposals. To avoid influencing reviews, reviewers or panelists will not be informed of allegations or of ongoing inquiries or investigations. However, if allegations, inquiries, or investigations have been rumored or publicized, the responsible Program Director may consult with OIG and, after further consultation with the Office of General Counsel, either defer review, inform reviewers to disregard the matter, or inform reviewers of the status of the matter.

§ 689.8 Interim administrative actions.

(a) After an inquiry or during an external or NSF investigation the Deputy Director may order that interim actions (as described in § 689.3(c)) be taken to protect Federal resources or to guard against continuation of any suspected or alleged research misconduct. Such an order will normally be issued on recommendation from OIG and in consultation with the Division of Contracts, Policy, and Oversight or Division of Grants and Agreements, the Office of the General Counsel, the responsible Directorate, and other parts of the Foundation as appropriate.

(b) When suspension is determined to be appropriate, the case will be referred to the suspending official pursuant to 45 CFR part 620, and the suspension procedures of 45 CFR part 620 will be followed, but the suspending official will be either the Deputy Director or an official designated by the Deputy Director.

(c) Such interim actions may be taken whenever information developed during an investigation indicates a need to do

so. Any interim action will be reviewed periodically during an investigation by NSF and modified as warranted. An interested party may request a review or modification by the Deputy Director of any interim action.

(d) The Deputy Director will make and OIG will retain a record of interim actions taken and the reasons for taking them.

(e) Interim administrative actions are not final agency actions subject to appeal.

§ 689.9 Dispositions.

(a) After receiving a report from an external investigation by an awardee institution or another Federal agency, OIG will assess the accuracy and completeness of the report and whether the investigating entity followed reasonable procedures. It will either recommend adoption of the findings in whole or in part or, normally within 30 days, initiate a new investigation.

(b) When any satisfactory external investigation or an NSF investigation fails to confirm alleged misconduct—

(1) OIG will notify the subject of the investigation and, if appropriate, those who reported the suspected or alleged misconduct. This notification may include the investigation report.

(2) Any interim administrative restrictions that were imposed will be lifted.

(c) When any satisfactory investigation confirms misconduct—

(1) In cases in which debarment is considered by OIG to be an appropriate disposition, the case will be referred to the debarring official pursuant to 45 CFR part 620 and the procedures of 45 CFR part 620 will be followed, but:

(i) The debarring official will be either the Deputy Director, or an official designated by the Deputy Director.

(ii) Except in unusual circumstances, the investigation report and recommended disposition will be included among the materials provided to the subject of the investigation as part of the notice of proposed debarment.

(iii) The notice of the debarring official's decision will include instructions on how to pursue an appeal to the Director.

(2) In all other cases—

(i) Except in unusual circumstances, the investigation report will be provided by OIG to the subject of the investigation, who will be invited to submit comments or rebuttal. Comments or rebuttal submitted within the period allowed, normally 30 days, will receive full consideration and may lead to revision of the report or of a recommended disposition.

(ii) Normally within 45 days after completing an NSF investigation or

receiving the report from a satisfactory external investigation, OIG will submit to the Deputy Director the investigation report, any comments or rebuttal from the subject of the investigation, and a recommended disposition. The recommended disposition will propose any final actions to be taken by NSF. Section 689.3 lists possible final actions and considerations to be used in determining them.

(iii) The Deputy Director will review the investigation report and OIG's recommended disposition. Before issuing a disposition the Deputy Director may initiate further hearings or investigation. Normally within 120 days after receiving OIG's recommendations or after completion of any further proceedings, the Deputy Director will send the affected individual or institution a written disposition, specifying actions to be taken. The decision will include instructions on how to pursue an appeal to the Director.

§ 689.10 Appeals.

(a) An affected individual or institution may appeal to the Director in writing within 30 days after receiving the Deputy Director's written decision. The Deputy Director's decision becomes a final administrative action if it is not appealed within the 30 day period.

(b) The Director may appoint an uninvolved NSF officer or employee to review an appeal and make recommendations.

(c) The Director will normally inform the appellant of a final decision within 60 days after receiving the appeal. That decision will be the final administrative action of the Foundation.

[FR Doc. 02-6179 Filed 3-15-02; 8:45 am]

BILLING CODE 7555-01-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

46 CFR Part 356

[Docket No. MARAD-2001-10518]

RIN 2133-AB45

Eligibility of U.S.-Flag Vessels of 100 Feet or Greater in Registered Length To Obtain a Fishery Endorsement to the Vessel's Documentation

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Final rule.

SUMMARY: In an interim final rule published on August 31, 2001, the Maritime Administration ("MARAD," "we," "our," or "us") amended our

regulations implementing the new U.S. citizenship requirements set forth in the American Fisheries Act of 1998 ("AFA"). MARAD's regulation, at 46 CFR part 356, contains the substantive requirements mandated by the AFA and procedural requirements established by MARAD for administration of the AFA. We promulgated an amendment that provides us with the ability to waive any procedural requirement, if there is good cause to do so and the waiver would not be inconsistent with the AFA and the intent of part 356. The waiver provision was effective, as an interim final rule, upon publication, but we are now publishing this waiver provision as a final rule.

DATES: The effective date of this final rule is March 18, 2002.

FOR FURTHER INFORMATION CONTACT:

Murray A. Bloom, Citizenship Approval Officer, Maritime Administration, MAR-222 Room 7228, 400 7th Street, SW, Washington, DC 20590. Telephone: (202) 366-5320.

SUPPLEMENTARY INFORMATION: The AFA imposes new citizenship requirements for the owners of vessels of 100 feet or greater in registered length which hold a fishery endorsement or for which a fishery endorsement is sought and for entities holding a preferred ship mortgage on such vessels. We are required by the AFA to "rigorously" scrutinize any transfer of ownership and control over fishing vessels, fish processing vessels and fish tender vessels. In so doing, we must pay particular attention to leases, charters, financing arrangements, mortgages, and other documents to determine if they constitute an impermissible conveyance of control to persons not eligible to own a vessel with a fishery endorsement.

MARAD's detailed regulations, 46 CFR part 356, were published in the *Federal Register* on July 19, 2000 (65 FR 44859), following notice and opportunity for submission of comments. The new citizenship requirements became effective on October 1, 2001. Vessel owners were directed to submit citizenship affidavits and other documents to us by June 1, 2001. We have provided information on the new requirements on MARAD's web site, <http://marad.dot.gov/afa.html>, mailed information to owners of fishing industry vessels and conducted briefings open to the public.

The new regulations applied for the first time to a population of individuals who had not communicated or worked with MARAD. Therefore, we were concerned about circumstances and issues that were not anticipated by us or the public and that could not be

resolved in the short period of time before October 1, 2001. In addition, we were concerned that some confusion may have arisen for the public because the U.S. Coast Guard will administer the AFA's citizenship requirements with regard to vessels under 100 feet in registered length under its own procedures. Our concerns were based on actual contacts between MARAD staff and the public that brought to our attention the potential for certain inequitable results that could stem from the implementation of the regulations if MARAD did not have the ability to waive certain procedural requirements. At that time, we expected to review about 500 affidavits along with underlying articles of incorporation, bylaws, charters, management agreements, sales agreements and other documents.

In the course of reviewing this large number of complicated business arrangements, it became apparent that there were circumstances, often not the fault of the vessel owner, that prevented us in several instances from making a complete citizenship finding by October 1, 2001. Our regulations provide the opportunity for the applicant to work with us to resolve matters prior to issuing a determination whether the applicant qualifies as a U.S. citizen. However, the AFA rule would have caused the vessel owner's fishery endorsement to be deemed invalid on October 1, 2001 if we had not issued a citizenship determination. Thus, there were times when a waiver of our procedures would have been appropriate to avoid this result. Accordingly, MARAD promulgated this amendment to 46 CFR part 356, on August 31, 2001 at 66 FR 45945, which allows us to waive procedural provisions of the rule not mandated by the AFA. The waiver provision is not applicable to the substantive requirements set out in the AFA and the rule. In addition, any waiver must be supported by good cause shown.

The waiver provision became effective as an interim measure immediately upon publication on August 31, 2001 so that it was in place before October 1, 2001, the date when MARAD was required to determine the U.S. citizenship status of 500-700 vessel owners and operators. The need to fairly administer the new and intricate requirements of the AFA within the stringent time constraints fully supports a finding of good cause, under the Administrative Procedure Act, 5 U.S.C. 553(b) and (d), that the final rule should be effective upon publication.

Our practical experience with the waiver authority validated our original

assumptions. More than a dozen waivers have been issued so far. Each waiver was well justified in that they allowed vessel owners some additional time to revise troublesome provisions of complicated vessel charters or corporate documents or provided needed time for us to resolve complex issues. Going forward, we expect the waiver provision to be used sparingly. However, there is still a need for the waiver provision, because vessel owners enter into new business arrangements constantly, and we need to ensure a thorough review of such arrangements.

We received no comments from the public either in favor or opposed to making the interim final rule a final rule.

Rulemaking Analyses and Notices

Executive Order 12866 (Regulatory Planning and Review)

After discussing compliance requirements with interested vessel owners, operators and mortgagees, we became aware of a need to have a waiver provision in the AFA regulations so that non-material discrepancies in a vessel's documentation would not arbitrarily cause a vessel owner to lose their fishery endorsement. The waiver provision will not entail any cost to vessel owners, mortgagees, charterers, or other parties regulated by 46 CFR part 356.

This final rule is not a significant regulatory action under section 3(f) of Executive Order 12866. Consequently, it was not reviewed by the Office of Management and Budget. The economic impact, if any, should be minimal; therefore, no further analysis is necessary. This final rule is not significant according to the Regulatory Policies and Procedures of the Department of Transportation, 44 FR 11034 (February 26, 1979) as it merely allows waiver of administrative and procedural requirements.

Federalism

We analyzed this rulemaking in accordance with the principles and criteria contained in E.O. 13132 ("Federalism") and have determined that it does not have sufficient federalism implications to warrant consultation with State and local officials. The regulations have no substantial effects on the States, or on the current Federal-State relationship, or on the current distribution of power and responsibilities among the various local officials.

Executive Order 13175

MARAD does not believe that this final rule will significantly or uniquely

affect the communities of Indian tribal governments when analyzed under the principles and criteria contained in Executive Order 13175 ("Consultation and Coordination with Indian Tribal Governments"). Therefore, the funding and consultation requirements of this Executive Order would not apply.

Regulatory Flexibility Act

The Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*) requires us to consider whether our proposals will have a significant economic impact on a substantial number of small entities. "Small entities" include independently owned and operated small businesses that are not dominant in their field and that otherwise qualify as "small business concerns" under section 3 of the Small Business Act (15 U.S.C. 632). This rulemaking may reasonably be expected to affect small businesses or entities that currently own documented fishing vessels, fish processing vessels, or fish tender vessels, that have financed such vessels, or that are engaging in the fisheries of the United States with such vessels. The Small Business Administration defines businesses within the fishing industry that have annual receipts of \$3 million or less as small businesses, 13 CFR 121.201. We believe that any cost to small business entities to comply with this final rule will be minimal, if any, because this final rule allows waiver of procedural (i.e., administrative) requirements that may cause a vessel owner to lose its fishery endorsement. Therefore, MARAD certifies that this rule will not have a significant economic impact on a substantial number of small entities.

Environmental Impact Statement

We have analyzed this rule for purposes of compliance with the National Environmental Policy Act of 1969 (42 U.S.C. 4321 *et seq.*) and have concluded that under the categorical exclusions provision in section 4.05 of Maritime Administrative Order 600-1, "Procedures for Considering Environmental Impacts," 50 FR 11606 (March 22, 1985), the preparation of an Environmental Assessment, and an Environmental Impact Statement, or a Finding of No Significant Impact for this rulemaking is not required. This rulemaking involves administrative and procedural regulations that clearly have no environmental impact.

Paperwork Reduction Act

This rulemaking does not establish any new requirement for the collection of information.

Unfunded Mandates Reform Act of 1995

This final rule will not impose an unfunded mandate under the Unfunded Mandates Reform Act of 1995. It will not result in costs of \$100 million or more, in the aggregate, to any of the following: State, local, or Native American tribal governments, or the private sector. This final rule is the least burdensome alternative that achieves the objective of the rule.

Regulation Identifier Number

A regulation identifier number (RIN) is assigned to each regulatory action listed in the Unified Agenda of Federal Regulations. The Regulatory Information Service Center publishes the Unified Agenda in April and October of each year. The RIN number contained in the heading of this document can be used to cross reference this action with the Unified Agenda.

List of Subjects in 46 CFR Part 356

Citizenship and naturalization, Fishery endorsement, Fishing vessels, Mortgages, Mortgage trustee, Penalties, Preferred mortgages, Reporting and recordkeeping requirements, Vessels.

For the reasons discussed in the preamble, MARAD amends 46 CFR part 356 as follows:

PART 356—REQUIREMENTS FOR VESSELS OF 100 FEET OR GREATER IN REGISTERED LENGTH TO OBTAIN A FISHERY ENDORSEMENT TO THE VESSEL'S DOCUMENTATION

1. The authority citation for 46 CFR part 356 is revised to read as follows:

Authority: 46 App. U.S.C. 12102; Public Law 105-277, Division C, Title II, Subtitle I, section 203 (46 App. U.S.C. 12102 note), section 210(e), and section 213(g), 112 Stat. 2681; 49 CFR 1.66.

2. For the convenience of the reader, 3356.2 is republished to read as follows:

§ 356.2 Waivers.

In special circumstances and for good cause shown, we may waive the procedures prescribed in this part, provided the waiver is consistent with the requirements of the AFA and with the intent of this part.

Dated: March 11, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6304 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 660

[Docket No. 000816233-1154-02; I.D. 050200A]

RIN 0648-AK23

Fisheries off West Coast States and in the Western Pacific; Precious Corals Fisheries; Harvest Quotas, Definitions, Size Limits, Gear Restrictions, and Bed Classification

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Final rule.

SUMMARY: NMFS has partially approved a regulatory amendment under the Fishery Management Plan for Precious Coral Fisheries of the Western Pacific Region (FMP) submitted by the Western Pacific Fishery Management Council (Council) and is issuing a final rule that will implement gear restrictions, size limits, and definitions governing the harvest of precious coral resources managed under the FMP. Precious coral management measures that were published in the proposed rule that apply only to the Northwestern Hawaiian Islands (NWHI) are not being implemented by NMFS because they were determined to be inconsistent with certain provisions of Executive Order 13178 and Executive Order 13196, which together establish the NWHI Coral Reef Ecosystem Reserve (Reserve).

DATES: Effective April 17, 2002.

ADDRESSES: Copies of the background documents, including an environmental assessment/initial regulatory flexibility analysis/regulatory impact review (EA/IRFA/RIR) (March 2001) and an RIR/final regulatory flexibility analysis (FRFA), (March 2002) are available from Dr. Charles Karnella, Administrator, NMFS, Pacific Islands Area Office (PIAO), 1601 Kapiolani Blvd., Suite 1110, Honolulu, HI 96814.

FOR FURTHER INFORMATION CONTACT: Alvin Katekaru, PIAO, 808-973-2937.

SUPPLEMENTARY INFORMATION: On September 5, 2000, NMFS published a proposed rule (65 FR 53692) on regulatory adjustments governing the harvest of precious coral resources managed under the FMP. The rule contained eight measures intended to conserve and reduce the risk of overfishing the precious coral resource; promote optimal utilization of the resource and minimize waste; and

protect the precious coral beds in the NWHI that provide foraging habitat for the endangered Hawaiian monk seal. In December 2000, and January 2001, President Clinton issued Executive Order 13178 and Executive Order 13196, respectively, which together established the Reserve. NMFS has determined that two of the proposed precious coral measures that apply only to precious coral beds around the NWHI are inconsistent with Executive Order 13178 and Executive Order 13196.

This final rule implements the following six measures: (1) Suspends the harvest of gold coral at Makapu'u Bed off the Island of Oahu; (2) redefines "dead precious coral" as coral that has no live coral polyps or tissue, and redefines "live precious coral" accordingly; (3) applies minimum size restrictions only to live precious corals; (4) prohibits the harvest of black coral unless it has attained a minimum stem diameter of 1 inch (2.54 cm) or a minimum height of 48 inches (122 cm), except in certain cases; (5) prohibits the use of non-selective fishing gear to harvest precious corals; and (6) applies the current minimum size restriction for pink coral to all permit areas.

Comment and Response

One letter was received commenting on the proposed rule.

Comment: The measures to define live coral as coral harboring living polyps and to apply size and quota restrictions to live coral only, mean that the harvest of dead gold coral will be unregulated. Unrestricted takes of dead gold coral may have negative impacts on live gold coral as there is some evidence from the NWHI that dead coral may be the preferred substrate for resettlement (i.e., seeding) of new gold coral colonies.

Response: NMFS shares this concern. The amount of information on the relationship between dead gold coral and the seeding of new colonies is limited at this time. NMFS however believes the concern is mitigated by restrictions imposed on commercial harvesting of precious corals, under Executive Order 13178 and Executive Order 13196 establishing the Reserve.

NMFS is not implementing two precious coral measures that would have (a) revised the boundaries of the Brooks Banks Bed, NWHI, reduced this bed's harvest quota for pink coral, and suspended the harvest quota (i.e., reduced to zero) for gold coral; and (b) established a NWHI precious coral permit area, French Frigate Shoals (FFS) Gold Pinnacles Bed, and classified this bed as a "conditional" bed with a zero harvest quota for all species of precious corals. The final rule is changed from

the proposed rule because continued management of precious coral fisheries around the NWHI is inconsistent with Executive Order 13178 and Executive Order 13196. Specifically, the measures establishing pink and gold coral harvest quotas at NWHI Brooks Banks Bed are inconsistent with section 7(b)(5) of the Executive Order 13178 and Executive Order 13196. In this section, the Executive Order establishes zero harvest in the Reserve where the Brooks Banks Bed is located. Establishment of a quota for pink coral at Brooks Banks Bed also conflicts with the Executive Order 13178 and Executive Order 13196 since they generally prohibit the harvest of living and nonliving resources throughout the Reserve. Although creation of a new FFS Gold Pinnacles Bed and its classification as a "conditional" bed are not literally contrary to the E.O.s, a zero harvest quota duplicates restrictions in the E.O.s, and therefore is unnecessary.

Another change between the final rule and proposed rule is that § 660.86 (b)(2) has been revised to allow for expedient issuance of exemptions from black coral harvest size requirements. This change allows NMFS to streamline the exemption process by relying on a State of Hawaii precious corals database to determine eligible harvesters.

The final rule contains a technical correction to the location of the Wespac Bed, Permit Area R-1, by redefining the current position of 28°50.2' N. lat. to 23°18' N. lat.

Classification

This final rule has been determined to be not significant for purposes of Executive Order 12866.

NMFS prepared a FRFA describing the impact of the action on small entities. The IRFA was summarized in the proposed rule published on September 5, 2000 (65 FR 53692). None of the comments received on the proposed rule directly or indirectly addressed the results of the IRFA, which also provided analysis on the proposed measures that are not included in the final rule. The following is a summary of the FRFA (March 1, 2002).

The Council considered eight adjustments to management measures in the FMP. Six of those management measures are discussed below. The remaining two management measures, that involve the Reserve, were not approved by NMFS for the reasons stated above. This partial disapproval is not expected to have any economic impact because no commercial precious coral harvest is currently occurring in the Reserve.

Under Management Objective 1, (reduce the potential for overfishing of gold coral at the Makapu'u Bed), four alternatives were considered including the preferred alternative. Under the preferred alternative, the harvest quota for gold coral at the Makapu'u Bed will be suspended until further information on the impact of harvesting on subsequent recruitment of gold coral is available. A gold coral quota of zero would likely have some adverse economic impact on potential harvesters. However, the density of gold coral at the Makapu'u Bed is already very low. It is likely that any harvest effort occurring at Makapu'u bed will be directed mainly toward pink coral because this coral is relatively abundant at the bed and has a higher market value than gold coral (\$440/kg for pink coral (*C. secundum*) vs. \$330/kg for gold coral according to Maui Divers of Hawaii, Ltd.). A suspension of the quota is not expected to have an adverse economic impact on processors of precious corals in Hawaii. The fishery in the EEZ around Hawaii for deep-water species of precious coral, including pink, gold and bamboo coral, has been nearly dormant for two decades. Consequently, the processors of these corals in Hawaii have relied almost exclusively on imported material.

Three alternatives were considered and rejected for the first management objective. The first rejected alternative would have maintained the biennial gold coral quota of 600 kg (132 lb) at Makapu'u Bed. Maintaining the current biennial harvest quota of 600 kg (132 lb) for gold coral at Makapu'u Bed would continue to make available to prospective harvesters a quantity of gold coral worth \$198,000 every two years (\$99,000 annually) if the actual stock is of sufficient size to support such a harvest. However, a recent survey of the bed revealed that the current standing stock of gold coral is low and may not yield the current harvest quota. In addition, the adverse economic impacts over the long term would be significant if further harvesting diminishes the number of colonies to the point that no recovery is possible.

The second rejected alternative would have suspended the harvest quota for gold coral at all established and conditional beds until additional information is available on the impact of harvesting on subsequent recruitment of gold coral. The total harvest quota for gold coral at all established and conditional beds is 1,080 kg (238 lb) every two years, with an estimated dockside value of \$356,400. However, the gold coral quota at the Makapu'u Bed accounts for more than half of this

total. As noted above, the current standing stock of gold coral at the Makapu'u Bed may not yield the current biennial harvest quota of 600 kg (132 lb). If no gold coral is harvested from the Makapu'u Bed the amount of potential gross revenues foregone by suspending the harvest quota at all established and conditional beds is estimated to be about \$158,400 every two years.

The third rejected alternative would have implemented a minimum size limit for gold coral at the Makapu'u Bed. This alternative was rejected because the calculation of an appropriate minimum size requires estimates of growth rates, mortality rates and size at reproductive maturity. These data estimates are lacking for gold coral. Without this information the size limit established may be too low, thereby insufficiently protecting the coral from overfishing and eventually leading to reduced economic returns, or may be too high, thereby resulting in an overly conservative size limit that unnecessarily reduces potential economic returns.

Under Management Objective 2 (reduce the potential for harvest of coral which has live coral polyps or tissue), three alternatives were considered including the preferred alternative. Under the preferred alternative, dead precious coral will be defined as precious coral that no longer has any live coral polyps or tissue, and live precious coral will be defined as precious coral that has live polyps or tissue. Only live coral will be counted toward the quotas limiting the amount of precious coral that may be taken in any permit area during the fishing year. It is possible that some of the coral at a given bed that was regarded as dead under the current definition would be regarded as live under the alternative definition, and therefore be subject to the harvest quota for that bed. However, the amount of additional coral that would be subject to the quota is likely to be small, as coral colonies that contain holes from borers or are discolored or encrusted generally no longer have any living polyps or tissue. There is insufficient information on the amount of coral meeting this definition at different beds to quantify this economic impact.

Two alternatives were considered and rejected for the second management objective. The first rejected alternative would have maintained the current definition of dead precious coral as any precious coral that contains holes from borers or is discolored or encrusted at the time of removal from the seabed. This alternative was rejected because allowing the harvest of coral that is

currently defined as dead and is believed to provide foraging habitat to the endangered Hawaiian monk seal may lead to emergency closures of specific sites or alterations of fishing operations. The economic impact of closures or other measures would depend on the length of time that these measures are in effect.

The second rejected alternative would have defined dead precious coral as precious coral that is no longer standing upright, and define live precious coral as precious coral that is standing upright. However, the amount of additional coral that would be subject to the quota is likely to be small, as coral colonies that contain holes from borers or are discolored or encrusted are often no longer standing upright. There is insufficient information on the amount of coral meeting this definition at different beds to quantify this economic impact.

Under Management Objective 3, (allow greater utilization of dead coral resources), two alternatives were considered including the preferred alternative. Under the preferred alternative, size limits will be applied only to live coral. This alternative will allow greater utilization of dead coral resources and thus increase potential income to harvesters. There is insufficient information on the quantity of dead coral at different beds to quantify this economic impact.

The rejected alternative would have maintained the application of minimum size limits to both live and dead coral. This alternative was rejected because it prohibits the harvest of dead coral that is below the minimum size limit despite the fact that the harvest of dead coral is not considered to be detrimental. There is insufficient information on the quantity of dead coral at different beds to quantify the economic impact.

Under Management Objective 4 (regulate the harvest of black coral), four alternatives were considered including the preferred alternative. Under the preferred alternative, the harvest of black coral will be prohibited unless it has attained either a minimum stem diameter of 1 inch (2.54 cm), measured no less than 1 inch (2.54 cm) from the top of the living holdfast, or a minimum height of 48 inches (122 cm), measured from the base to the greatest distal extremity of the colony. Persons who reported a landing of black coral to the State of Hawaii within 5 years before the effective date of the final rule may apply for an exemption which allows the hand harvest of black coral that has attained a 3/4 inch (1.905 cm) base diameter, measured on the widest portion of the

skeleton at a location just above the holdfast.

Three alternatives were considered and rejected for this management objective. The first rejected alternative would have maintained the current situation of no restrictions on the harvest of black coral. This alternative was rejected because it would allow fishing pressure to increase in an uncontrolled manner and could lead to overfishing of black coral.

The second rejected alternative would have prohibited the harvest of black coral unless it has attained a minimum base diameter of 3/4 inch (1.905 cm), which is believed to inadequately protect black coral resources from overfishing.

The third rejected alternative would have established a weight quota for black coral and was rejected because a weight quota may not be as effective as a size limit in avoiding overfishing of the resource. Information on the standing stock and sustainable yield of managed species of black coral is limited. The use of minimum size limits based on knowledge of the reproductive biology of precious corals is the preferred basis for management of the fishery when selective harvesting is expected to be economically feasible as information on the standing stock and its sustainable yield in terms of weight is limited.

Under Management Objective 5 (protect precious coral resources and essential fish habitat (EFH) from the effects of ecologically destructive and wasteful harvest gear), three alternatives were considered including the preferred alternative. The preferred alternative will require that selective gear be used to harvest precious corals from all permit areas. The cost of purchasing an unmanned submersible (i.e., remotely operated vehicle) may be as low as \$50,000, which is roughly equal to the capital investment in gear required to initiate a non-selective harvest operation using tangle nets. Although the capital and operating costs of manned submersibles may be high, they are not economically prohibitive, as is evidenced by the recent interest of two firms in using this type of selective gear to harvest precious corals in the waters around Hawaii. In addition, it is likely that some harvesters of precious coral will be able to defray the costs of using selective gear by finding other lucrative uses for the gear, such as salvage and research. The use of non-selective gear to harvest precious corals is an inefficient use of fishery resources. Non-selective gear tends to damage the precious coral trees as it harvests them, thereby greatly reducing the value of the

coral. In contrast, selective gear harvests coral so that it retains its highest value.

Two alternatives were considered and rejected for the fifth management objective to protect precious coral resources and EFH from the effects of ecologically destructive and wasteful harvest gear.

The first rejected alternative would have maintained the current regulations requiring selective gear only at the Makapu'u, Keahole Point, and Kaena Point Beds. This alternative was rejected because the use of non-selective gear to harvest precious corals is not an efficient use of fishery resources. The value of precious coral colonies is dependent on its size, color and condition. Large, completely intact trees of coral have the greatest value. Non-selective gear such as dredges harvest pieces of broken coral knocked down by the dredge stone and entangled in the nets as the dredge is pulled along the sea floor. Breakage may reduce a coral's value by as much as 80 percent.

Allowing the continued use of this relatively inexpensive gear in exploratory areas may encourage the discovery and exploration of new beds. However, the use of non-selective gear is unlikely to provide sufficient data to develop reliable estimates of the standing stock and maximum sustained yield (MSY) for newly discovered beds because this gear cannot discriminate or differentiate between types, size, quality or characteristics of living or dead corals. Further, the degradation of precious coral beds may reduce monk seal foraging habitat. The economic impact of such adverse modifications would be likely to include emergency closures of specific sites, including Brooks Bank, or alteration of fishing operations. The specific cost of closures or other measures would depend on the length of time that these measures are in effect.

The second rejected alternative would have required that selective gear be used to harvest precious corals from all established and conditional beds. This alternative was rejected as it would fail to protect those precious coral resources located outside of these beds.

Under Management Objective 6 (reduce the potential for overfishing of pink coral at conditional beds and exploratory areas), three alternatives were considered including the preferred alternative. Under the preferred alternative, the current 10 inch size limit for pink coral will be applied to all established beds, conditional beds, and exploratory areas. The feasibility of this alternative is contingent on a prohibition on the use of non-selective gear to harvest precious corals for

commercial purposes in all permit areas. Applying the size limit for pink coral to all permit areas is unlikely to have a significant negative economic impact because the potential financial return from harvesting colonies of pink coral that are less than 10 inches (25.4 cm) in height is low. According to Maui Divers of Hawaii, Ltd., harvesting colonies less than 10 inches (25.4 cm) is not economically practical, because the return does not justify the time spent harvesting.

Two alternatives were considered and rejected for the sixth management objective. The first rejected alternative would have maintained the application of the 10-inch (25.4 cm) size limit for pink coral at the established Makapu'u, Keahole Point, and Kaena Point Beds only, and was rejected because long-term negative impacts on harvest levels and gross revenues could be potentially large if the resources are overfished. Given the life-history characteristics of pink coral, such as slow growth and long generation time, overfishing could degrade the productivity of affected precious coral beds for many years.

The second rejected alternative would have applied the current 10-inch (25.4 cm) size limit for pink coral only to established and conditional beds. This alternative would have had economic impacts similar to the preferred alternative. However, it was rejected because it would not provide protection for the minimum sizes to pink corals located in exploratory areas.

This final rule could affect five to seven small businesses. There are three to five small-boat fishermen who harvest black coral using scuba gear in beds overlapping State of Hawaii and Federal waters, as well as two historical or potential operations targeting other precious corals. Between 1990 and 1997, the total annual harvest of black coral in Hawaii varied from a low of 864 lbs (391 kg) to a high of 6,017 lbs (272 kg), with a yearly average of 3,084 lbs (139 kg). The 415 lbs (188 kg) of black coral sold in 1997 had a dockside value of about \$10,394, assuming a price of \$25/lb. NMFS cannot determine the proportions of the harvest of black coral made in State and Federal waters based on the available information. Details on the harvest of other precious corals cannot be released due to confidentiality requirements as there have been less than three operations active in the past decade.

Due to the low level of participation in the western Pacific precious coral fishery, aggregate economic impacts resulting from the final rule will be minimal. The analysis, however, shows that prohibiting the harvest of gold coral

at Makapu'u Bed could result in the loss of potential revenues of approximately \$100,000 annually in the short term, if the actual stock is of sufficient size to support the current harvest quota.

Establishment of a universal minimum harvest size for all pink coral management unit species could result in a positive economic impact in the form of long-term maintenance of MSYs. On the other hand, imposing a minimum harvest size for black corals could have a negative economic impact on fishery revenues, except for five harvesters expected to be exempt from the minimum harvest size requirement. A prohibition on the use of non-selective gear to harvest precious corals could result in additional costs for future participants. Hand-harvesters for black corals would be unaffected by this prohibition. The exact costs of selective gear technologies are unknown, although a remotely operated submersible coral harvester can now be obtained for \$50,000, which may be approximately equal to the cost of setting up a non-selective harvest operation using tangle nets. The effective yield is higher for selective harvesting of precious corals using submersibles compared to the wasteful practice of harvesting precious corals using non-selective gear.

Due to a lack of information on the long term effects of alternative management measures on coral stocks, harvest effort or catch rates, a detailed quantitative analysis of the costs and benefits of alternative management measures is not possible at this time.

Although long-term data are unavailable, analysis of this fishery is ongoing, and may lead to simulation models capable of predicting the biological (and economic) effects of each alternative. From a conceptual point of view, the precious corals fishery represents a difficult economic analysis. Although standard bioeconomic theory suggests that the harvest rate should be no more than the growth rate of the coral population at its MSY (accounting for economic production cost relationships and the discount rate), the growth rate of coral is so slow that a mining approach might be considered preferable, i.e., that the resource might be allowed to be over-fished in the short-term, and then harvesting prohibited for the many years which would be required for it to be fully restored. However, this approach was rejected because it would be inconsistent, with National Standard 1 of the Magnuson-Stevens Act which prohibits overfishing. It is anticipated by NMFS that by allowing the coral populations to maintain their long-term

sustainability, there will be a larger standing stock of corals which will optimize harvest rates and reduce the relative costs of harvesting (due to increased density). By limiting the harvest rates to those allowed by MSY, the likelihood that long-term benefits will exceed costs is increased. In addition, these restrictions may preclude new entry into the fishery, therefore improving social benefits (i.e., avoiding over-capacity). To the extent that these initial explorations are successful in identifying additional coral resources for harvesting, and as new economic information is acquired, a re-evaluation of the relative benefits and costs of these management measures would be warranted.

None of the alternatives considered is expected to have significant social impacts on fishery participants or Hawaii fishing communities in terms of employment, enjoyment of the fishery, vessel and crew safety, social or cultural activity in the fishery, or other social factors.

To minimize impact, this final rule removes size limits for dead corals. However, this revision could cause some risk to certain corals, such as gold corals, that may use dead corals for resettlement of new colonies.

This final rule does not contain any reporting or record-keeping requirements.

An informal consultation under the Endangered Species Act was conducted to determine whether this regulatory amendment was likely to affect any endangered or threatened species, including Hawaiian monk seals. This consultation was completed on December 20, 2000, and concluded that this regulatory amendment is not likely to adversely affect any endangered or threatened resources. The disapproval of the two NWHI measures does not affect that determination.

This final rule is consistent with Executive Order 13089, which is intended to preserve and protect the biodiversity, health, heritage, and social and economic value of U.S. coral reef

ecosystems and the marine environment.

List of Subjects in 50 CFR Part 660

Administrative practice and procedure, American Samoa, Fisheries, Fishing, Guam, Hawaiian Natives, Indians, Northern Mariana Islands, Reporting and recordkeeping requirements.

Dated: March 12, 2002.

Rebecca Lent,

Deputy Assistant Administrator for Regulatory Programs, National Marine Fisheries Service.

For the reasons set out in the preamble, 50 CFR part 660 is amended as follows:

PART 660—FISHERIES OFF WEST COAST STATES AND IN THE WESTERN PACIFIC

1. The authority citation for part 660 continues to read as follows:

Authority: 16 U.S.C. 1801 *et seq.*

2. In § 660.12, the definitions of “Dead coral” and “Live coral” are revised, and under the definition of “Precious coral permit area”, paragraph (3) is revised to read as follows:

§ 660.12 Definitions.

* * * * *

Dead coral means any precious coral that no longer has any live coral polyps or tissue.

* * * * *

Live coral means any precious coral that has live coral polyps or tissue.

* * * * *

*Precious coral permit area** * *

* * * * *

(3) *Refugia*. Westpac Bed, Permit Area R-1, includes the area within a radius of 2.0 nm of a point at 23°18' N. lat., 162°35' W. long.

* * * * *

3. In § 660.82, paragraph (c) introductory text is revised to read as follows:

§ 660.82 Prohibitions.

* * * * *

(c) Take and retain, possess, or land any live pink coral or live black coral from any precious coral permit area that is less than the minimum height specified in § 660.86 unless:

* * * * *

4. Section 660.86 is revised to read as follows:

§ 660.86 Size restrictions.

The height of a live coral specimen shall be determined by a straight line measurement taken from its base to its most distal extremity. The stem diameter of a living coral specimen shall be determined by measuring the greatest diameter of the stem at a point no less than 1 inch (2.54 cm) from the top surface of the living holdfast.

(a) Live pink coral harvested from any precious coral permit area must have attained a minimum height of 10 inches (25.4 cm).

(b) *Black coral*. (1) Except as provided in paragraph (b)(2) of this section, live black coral harvested from any precious coral permit area must have attained either a minimum stem diameter of 1 inch (2.54 cm), or a minimum height of 48 inches (122 cm).

(2) The NMFS Pacific Islands Area Office will issue an exemption permitting hand-harvesting of live black coral that has attained a minimum base diameter of 3/4 inches (1.91 cm), measured on the widest portion of the skeleton at a location just above the holdfast, to any person who reported a landing of black coral to the State of Hawaii within 5 years before April 17, 2002.

5. Section 660.88 is revised to read as follows:

§ 660.88 Gear restrictions.

Only selective gear may be used to harvest coral from any precious coral permit area.

6. Table 1 to Part 660 is revised to read as follows:

TABLE 1 TO PART 660.—QUOTAS FOR PRECIOUS CORALS PERMIT AREAS

Name of coral bed	Type of bed	Harvest quota	Number of years
Makapu'u	Established	P—2,000 kg G—Zero (0 kg) B—500 kg	2 n/a 2
Ke-ahole Point	Conditional	P—67 kg G—20 kg B—17 kg	1 1 1
Kaena Point	Conditional	P—67 kg G—20 kg B—17 kg	1 1 1
Brooks Bank	Conditional	P—17 kg G—133 kg B—111 kg	1 1 1
180 Fathom Bank	Conditional	P—222 kg	1
Westpac Bed	Refugium	G—67 kg B—56 kg	1 1
Hawaii, American, Samoa, Guam, U.S. Pacific Island possessions.	Exploratory	Zero (0 kg) X—1,000 kg (all species combined except black corals) per area	n/a 1

Notes:

1. Types of corals: P = Pink G = Gold B = Bamboo
2. No authorized fishing for coral in refugia

[FR Doc. 02-6468 Filed 3-15-02; 8:45 am]

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Rules and Regulations

Federal Register

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Monday, March 18, 2002

This section of the FEDERAL REGISTER contains regulatory documents having general applicability and legal effect, most of which are keyed to and codified in the Code of Federal Regulations, which is published under 50 titles pursuant to 44 U.S.C. 1510.

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DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 25

[Docket No. NM214, Special Conditions No. 25-198-SC]

Special Conditions: Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 Airplanes; High Intensity Radiated Fields (HIRF)

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Final special conditions; request for comments.

SUMMARY: These special conditions are issued for Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. These airplanes will have novel and unusual design features when compared to the state of technology envisioned in the airworthiness standards for transport category airplanes. The modification incorporates the installation of dual Electronic Primary Flight Display systems and dual Electronic Primary Attitude Source systems that perform critical functions. These special conditions contain the additional safety standards that the Administrator considers necessary to establish a level of safety equivalent to that provided by the existing airworthiness standards.

DATES: The effective date of these special conditions is March 6, 2002. Comments must be received on or before April 17, 2002.

ADDRESSES: Comments on these special conditions may be mailed in duplicate to: Federal Aviation Administration, Transport Airplane Directorate, Attn: Rules Docket (ANM-113), Docket No.

NM214 1601 Lind Avenue SW., Renton, Washington, 98055-4056; or delivered in duplicate to the Transport Airplane Directorate at the above address. All comments must be marked: Docket No. NM214. Comments may be inspected in the Rules Docket weekdays, except Federal holidays, between 7:30 a.m. and 4 p.m.

FOR FURTHER INFORMATION CONTACT:

Meghan Gordon, FAA, Standardization Branch, ANM-113, Transport Airplane Directorate, Aircraft Certification Service, 1601 Lind Avenue SW., Renton, Washington, 98055-4056; telephone (425) 227-2138; facsimile (425) 227-1149.

SUPPLEMENTARY INFORMATION: The FAA has determined that notice and opportunity for prior public comment hereon are impracticable because these procedures would significantly delay certification of the airplane and thus delivery of the affected airplanes. The FAA therefore finds that good cause exists for making these special conditions effective upon issuance.

Comments Invited

The FAA invites interested persons to participate in this rulemaking by submitting written comments, data, or views. The most helpful comments reference a specific portion of the special conditions, explain the reason for any recommended change, and include supporting data. We ask that you send us two copies of written comments.

We will file in the docket all comments we receive, as well as a report summarizing each substantive public contact with FAA personnel concerning these special conditions. The docket is available for public inspection before and after the comment closing date. If you wish to review the docket in person, go to the address in the **ADDRESSES** section of this preamble between 9:00 a.m. and 5:00 p.m., Monday through Friday, except Federal holidays.

We will consider all comments we receive on or before the closing date for comments. We will consider comments filed late if it is possible to do so without incurring expense or delay. We may change these special conditions in light of the comments we receive.

If you want the FAA to acknowledge receipt of your comments on this final action, include with your comments a

pre-addressed, stamped postcard on which the docket number appears. We will stamp the date on the postcard and mail it to you.

Background

On January 10, 2002, Garrett Aviation Services, 1200 North Airport Drive—Capital Airport, Springfield, IL 62707, applied for a supplemental type certificate (STC) to modify Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes approved under Type Certificate No. A7EU. The Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 are small transport category airplanes powered by two turbofan engines, with a maximum takeoff weight of 29,000 pounds. These airplanes operate with a 2-pilot crew and can hold up to 10 passengers. The modification incorporates the installation of a Rockwell Collins ProLine 21 Display System, consisting of dual Electronic Primary Flight Display systems which replace the existing Primary Flight Display systems, and a Rockwell Collins Attitude Heading Reference System, consisting of dual Electronic Primary Attitude Source systems. These systems have the potential to be vulnerable to high-intensity radiated fields (HIRF) external to the airplane.

Type Certification Basis

Under the provisions of 14 CFR 21.101, Garrett Aviation Services must show that the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes, as changed, continue to meet the applicable provisions of the regulations incorporated by reference in Type Certificate No. A7EU, or the applicable regulations in effect on the date of application for the change. The regulations incorporated by reference in the type certificate are commonly referred to as the "original type certification basis." The certification basis for the modified Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes includes CAR 4b, dated December 1953, through Amendment 4b-12 and SR422B; and 14 CFR part 25, dated

February 1, 1965, through Amendment 25-41, except for special conditions and exceptions noted in Type Certificate Data Sheet (TCDS) A7EU.

If the Administrator finds that the applicable airworthiness regulations (i.e., CAR 4b and 14 CFR part 25, as amended) do not contain adequate or appropriate safety standards for the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes because of novel or unusual design features, special conditions are prescribed under the provisions of § 21.16.

Special conditions, as defined in § 11.19, are issued in accordance with § 11.38, and become part of the type certification basis in accordance with § 21.101(b)(2).

Special conditions are initially applicable to the model for which they are issued. Should Garrett Aviation Services apply at a later date for design change approval to modify any other model already included on the same type certificate to incorporate the same novel or unusual design feature, these special conditions would also apply to the other model under the provisions of § 21.101(a)(1).

Novel or Unusual Design Features

As noted earlier, the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services will incorporate dual Electronic Primary Flight Display systems and dual Electronic Primary Attitude Source systems that will perform critical functions. The existing airworthiness standards of part 25 do not contain adequate or appropriate safety standards for the protection of this equipment from the adverse effects of HIRF. Accordingly, these systems are considered to be novel or unusual design features.

Discussion

There is no specific regulation that addresses protection requirements for electrical and electronic systems from HIRF. Increased power levels from ground-based radio transmitters and the growing use of sensitive avionics/electronics and electrical systems to command and control airplanes have made it necessary to provide adequate protection.

To ensure that a level of safety is achieved equivalent to that intended by the regulations incorporated by reference, special conditions are needed for the Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and

Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. These special conditions require that new avionics/electronics and electrical systems that perform critical functions be designed and installed to preclude component damage and interruption of function due to both the direct and indirect effects of HIRF.

High-Intensity Radiated Fields (HIRF)

With the trend toward increased power levels from ground-based transmitters, plus the advent of space and satellite communications, coupled with electronic command and control of the airplane, the immunity of critical digital avionics/electronics and electrical systems to HIRF must be established.

It is not possible to precisely define the HIRF to which the airplane will be exposed in service. There is also uncertainty concerning the effectiveness of airframe shielding for HIRF.

Furthermore, coupling of electromagnetic energy to cockpit-installed equipment through the cockpit window apertures is undefined. Based on surveys and analysis of existing HIRF emitters, an adequate level of protection exists when compliance with the HIRF protection special condition is shown with either paragraph 1 or 2 below:

1. A minimum threat of 100 volts rms (root-mean-square) per meter electric field strength from 10 KHz to 18 GHz.

a. The threat must be applied to the system elements and their associated wiring harnesses without the benefit of airframe shielding.

b. Demonstration of this level of protection is established through system tests and analysis.

2. A threat external to the airframe of the field strengths indicated in the following table for the frequency ranges indicated. Both peak and average field strength components from the table are to be demonstrated.

Frequency	Field strength (volts per meter)	
	Peak	Average
10 kHz-100 kHz	50	50
100 kHz-500 kHz	50	50
500 kHz-2 MHz	50	50
2 MHz-30 MHz	100	100
30 MHz-70 MHz	50	50
70 MHz-100 MHz	50	50
100 MHz-200 MHz	100	100
200 MHz-400 MHz	100	100
400 MHz-700 MHz	700	50
700 MHz-1 GHz	700	100
1 GHz-2 GHz	2000	200
2 GHz-4 GHz	3000	200
4 GHz-6 GHz	3000	200
6 GHz-8 GHz	1000	200

Frequency	Field strength (volts per meter)	
	Peak	Average
8 GHz-12 GHz	3000	300
12 GHz-18 GHz	2000	200
18 GHz-40 GHz	600	200

The field strengths are expressed in terms of peak of the root-mean-square (rms) over the complete modulation period.

The threat levels identified above are the result of an FAA review of existing studies on the subject of HIRF, in light of the ongoing work of the Electromagnetic Effects Harmonization Working Group of the Aviation Rulemaking Advisory Committee.

Applicability

As discussed above, these special conditions are applicable to Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. Should Garrett Aviation Services apply at a later date for design change approval to modify any other model included on the same type certificate to incorporate the same novel or unusual design feature, these special conditions would apply to that model as well under the provisions of § 21.101(a)(1).

Conclusion

This action affects only certain design features on Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services. It is not a rule of general applicability and affects only the applicant who applied to the FAA for approval of these features on the airplane.

The substance of the special conditions for these airplanes has been subjected to the notice and comment procedure in several prior instances and has been derived without substantive change from those previously issued. Because a delay would significantly affect the certification of the airplane, which is imminent, the FAA has determined that prior public notice and comment are unnecessary and impracticable, and good cause exists for adopting these special conditions immediately. The FAA is requesting comments to allow interested persons to submit views that may not have been submitted in response to the prior opportunities for comment described above.

List of Subjects in 14 CFR Part 25

Aircraft, Aviation safety, Reporting and record keeping requirements.

The authority citation for these special conditions is as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701, 44702, 44704.

The Special Conditions

Accordingly, pursuant to the authority delegated to me by the Administrator, the following special conditions are issued as part of the type certification basis for Dassault Aviation Fan Jet Falcon, Fan Jet Falcon Series C, D, E, and F, and Mystere-Falcon 20-C5, 20-D5, 20-E5, and 20-F5 airplanes modified by Garrett Aviation Services.

1. *Protection from Unwanted Effects of High-Intensity Radiated Fields (HIRF)*. Each electrical and electronic system that performs critical functions must be designed and installed to ensure that the operation and operational capability of these systems to perform critical functions are not adversely affected when the airplane is exposed to high intensity radiated fields.

2. For the purpose of these special conditions, the following definition applies: *Critical Functions*: Functions whose failure would contribute to or cause a failure condition that would prevent the continued safe flight and landing of the airplane.

Issued in Renton, Washington, on March 6, 2002.

Kalene C. Yanamura,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 02-6365 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-P

DEPARTMENT OF TRANSPORTATION**Federal Aviation Administration****14 CFR Part 39**

[Docket No. 99-NM-21-AD; Amendment 39-12675; AD 2002-05-07]

RIN 2120-AA64

Airworthiness Directives; Boeing Model 737-100, -200, -200C, -300, -400, and -500 Series Airplanes

AGENCY: Federal Aviation Administration, DOT.

ACTION: Final rule.

SUMMARY: This amendment adopts a new airworthiness directive (AD), applicable to certain Boeing Model 737-100, -200, -200C, -300, -400, and -500 series airplanes. For certain airplanes,

this action requires repetitive inspections for discrepancies of the rear spar attachments and cracks in the upper flange of the inboard track at the rear spar attachment of each outboard flap, and eventual rework of the flap track assembly and rear spar attachments, including replacement of the flap track with a new track, if necessary. For all airplanes, this action requires repetitive inspections for cracks in the upper flange of the inboard flap tracks at the rear spar attachments, and corrective action, if necessary. The actions specified by this AD are intended to find and fix discrepancies of the inboard tracks of the outboard flaps, which could result in loss of the outboard trailing edge flaps and consequent reduced controllability of the airplane. These actions are intended to address the identified unsafe condition.

DATES: Effective April 22, 2002.

The incorporation by reference of certain publications listed in the regulations is approved by the Director of the Federal Register as of April 22, 2002.

ADDRESSES: The service information referenced in this AD may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124-2207. This information may be examined at the Federal Aviation Administration (FAA), Transport Airplane Directorate, Rules Docket, 1601 Lind Avenue, SW., Renton, Washington; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

FOR FURTHER INFORMATION CONTACT: James Blilie, Aerospace Engineer, Airframe Branch, ANM-120S, FAA, Seattle Aircraft Certification Office, 1601 Lind Avenue, SW., Renton, Washington 98055-4056; telephone (425) 227-2131; fax (425) 227-1181.

SUPPLEMENTARY INFORMATION: A proposal to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) to include an airworthiness directive (AD) that is applicable to Boeing Model 737-100, -200, -200C, -300, -400, and -500 series airplanes was published as a supplemental notice of proposed rulemaking (NPRM) in the **Federal Register** on August 2, 2001 (66 FR 40162). That action proposed to expand the applicability and remove the optional terminating action of the proposed AD. For certain airplanes, that action proposed to require new repetitive inspections for discrepancies of the rear spar attachments and cracks in the upper flange of the inboard track at the rear spar attachment of each

outboard flap, and eventual rework of the flap track assembly and rear spar attachments, including replacement of the flap track with a new track, if necessary. For all airplanes, that action proposed to require repetitive inspections for cracks in the upper flange of the inboard flap tracks at the rear spar attachments, and corrective action, if necessary.

Comments

Interested persons have been afforded an opportunity to participate in the making of this amendment. Due consideration has been given to the comments received.

Request to Clarify Compliance Time

Several commenters note that in paragraphs (a) and (c)(1) of the Supplemental NPRM, the phrase "whichever occurs later," is used when only one compliance time is given. They ask that the compliance time be clarified.

The FAA concurs that clarification is required and, accordingly, has deleted the phrase "whichever occurs later" from paragraphs (a) and (c)(1) of this final rule.

Request to Clarify Which Airplanes Are Subject to Paragraph (a) of the Supplemental NPRM

One commenter points out that paragraph (a) of the Supplemental NPRM is applicable to all Model 737 series airplanes with line numbers 1 through 1585, whereas the service bulletin cited is effective only for the Model 737-100, -200, and -200C series airplanes. The commenter requests clarification as to the applicability of paragraph (a) of the AD.

The FAA concurs that clarification is necessary. Our intent was to have paragraph (a) of this AD apply only to the Model 737-100, -200, and -200C series airplanes. Accordingly, we have inserted the phrase "[for] Model 737-100, -200, and -200C series [airplanes]" in paragraph (a) of this final rule to specify the correct applicability.

Another commenter suggests that the part of paragraph (a) of the Supplemental NPRM which reads "* * * and airplanes with [line numbers] L/N 870 through 1585 on which the original flap tracks have been replaced with certain tracks as specified in Boeing Service Bulletin 737-57A1249, Revision 1 * * *" could be interpreted in two different ways. The commenter requests clarification.

The FAA agrees that the sentence could be misunderstood and, accordingly, has revised the language in paragraph (a) of this final rule to read

“* * * and those airplanes with L/Ns 870 through 1585 inclusive, which either still have their original flap tracks or which have had the original flap tracks replaced with certain tracks as specified in Boeing Service Bulletin 737-57A1249, Revision 1 * * *”

Request to Clarify Which Flap Tracks Are Affected

One commenter states that the Supplemental NPRM does not specify which flap tracks are affected by paragraph (a) of the AD. The commenter requests that specific part numbers and dash numbers be listed in the final rule.

The FAA does not concur. The intent of paragraph (a) of this AD is to include all flap tracks for Model 737-100, -200, and -200C series airplanes with L/Ns 1 through 1585, except for certain flap tracks which are specifically excluded in the effectivity of the service bulletin. Accordingly, no change has been made to the final rule in this regard.

Request to Correct Reference to Part of Accomplishment Instructions

One commenter indicates that paragraph (d) of the Supplemental NPRM, which requires repetitive inspections for cracking in the upper flange of the inboard track of each outboard flap at the rear spar attachments, should refer to Part I of the Accomplishment Instructions rather than Part II of those instructions.

The FAA concurs. The original reference in the Supplemental NPRM to Part II was an error. The language in paragraph (d) of this final rule has been changed accordingly.

Conclusion

After careful review of the available data, including the comments noted above, the FAA has determined that air safety and the public interest require the adoption of the rule with the changes previously described. The FAA has determined that these changes will neither increase the economic burden on any operator nor increase the scope of the AD.

Cost Impact

There are approximately 2,890 Boeing Model 737-100, -200, -200C, -300, -400, and -500 series airplanes of the affected design in the worldwide fleet. The FAA estimates that 1,100 airplanes of U.S. registry will be affected by this AD.

It will take approximately 4 work hours per airplane to accomplish the required inspections at an average labor rate of \$60 per work hour. Based on these figures, the cost impact of the required inspections on U.S. operators

is estimated to be \$264,000, or \$240 per airplane.

It will take approximately 12 work hours per airplane to accomplish the required rework at an average labor rate of \$60 per work hour. Required parts will cost approximately \$532. Based on these figures, the cost impact of the required rework on U.S. operators is estimated to be \$1,377,200, or \$1,252 per airplane.

The cost impact figures discussed above are based on assumptions that no operator has yet accomplished any of the requirements of this AD action, and that no operator would accomplish those actions in the future if this AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up, planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations adopted herein will not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this final rule does not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this action (1) is not a “significant regulatory action” under Executive Order 12866; (2) is not a “significant rule” under DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A final evaluation has been prepared for this action and it is contained in the Rules Docket. A copy of it may be obtained from the Rules Docket at the location provided under the caption **ADDRESSES**.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Incorporation by reference, Safety.

Adoption of the Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration amends part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

2002-05-07 Boeing: Amendment 39-12675. Docket 99-NM-21-AD.

Applicability: Model 737-100, -200, -200C, -300, -400, and -500 series airplanes; certificated in any category; EXCEPT airplanes on which any replacement flap tracks were installed according to Boeing Service Bulletin 737-57-1203, dated November 15, 1990, or production equivalent.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (f) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

Note 2: Airplanes modified according to Boeing Service Bulletin 737-57-1065 are subject to additional work as described in this AD and in Boeing Service Bulletin 737-57A1249, Revision 1, dated June 1, 2000.

To find and fix discrepancies of the inboard tracks of the outboard flaps, which could result in loss of the outboard trailing edge flaps and consequent reduced controllability of the airplane, accomplish the following:

Initial Inspections

(a) For Model 737-100, -200, and -200C series airplanes with line numbers (L/N) 1 through 869 inclusive, and those airplanes with L/Ns 870 through 1585 inclusive, which either still have their original flap tracks or which have had the original flap tracks replaced with certain tracks as specified in Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000: Within 6 months after the effective date of this AD, accomplish the requirements of paragraphs (a)(1) and (a)(2) of this AD, according to Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000.

(1) Perform a detailed visual inspection for discrepancies (e.g., corrosion, or missing, damaged, or migrated anti-fret strips and tapered shims) of the rear spar attachments of the flap tracks.

(2) Perform detailed visual, high frequency eddy current (HFEC), and ultrasonic inspections for cracking in the upper flange of the inboard track of each outboard flap at the rear spar attachments.

Note 3: Inspections and rework accomplished according to Boeing Alert Service Bulletin 737-57A1249, including Appendix A, dated December 16, 1999, is considered acceptable for compliance with the applicable action specified in this AD.

Note 4: For the purposes of this AD, a detailed visual inspection is defined as: "An intensive visual examination of a specific structural area, system, installation, or assembly to detect damage, failure, or irregularity. Available lighting is normally supplemented with a direct source of good lighting at intensity deemed appropriate by the inspector. Inspection aids such as mirror, magnifying lenses, etc., may be used. Surface cleaning and elaborate access procedures may be required."

Repetitive Inspections

(b) For airplanes subject to paragraph (a) of this AD: If no discrepancy is found during any inspection required by paragraph (a) of this AD, thereafter, repeat the inspections specified in paragraph (a) of this AD at intervals not to exceed 9 months, until the actions required by paragraph (c) of this AD have been accomplished.

Rework

(c) For airplanes subject to paragraph (a) of this AD: At the applicable time specified in paragraph (c)(1) or (c)(2) of this AD, accomplish rework of the flap track assembly and aft flap track attachments (including removal of the flap track; a detailed visual inspection for a missing, damaged, or migrated anti-fret strip and tapered shim of the rear spar attachments of the flap track; replacement of the anti-fret strip with a new aluminum anti-fret strip (or installation of an aluminum strip if no strip is installed), as applicable; replacement of the tapered shim with a new shim (or installation of a shim if no shim is installed); eddy current and ultrasonic inspections for fatigue cracking of the flap tracks; a detailed visual inspection for corrosion of the flap tracks; and rework of attachment holes), including replacement of the flap tracks, as applicable, by accomplishing all actions specified in Part II of the Accomplishment Instructions of Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000. Do these actions according to that service bulletin, except as provided by paragraph (e) of this AD. Accomplishment of the actions required by this paragraph constitutes terminating action for the repetitive inspections required by paragraph (b) of this AD.

(1) If no discrepancy is found during any inspection required by paragraph (a) or (b) of this AD: Do the rework within 24 months after the effective date of this AD.

(2) If any discrepancy is found during any inspection required by paragraph (a) or (b) of this AD: Do the rework prior to further flight.

Repetitive Inspections

(d) *For all airplanes:* At the applicable time specified in paragraph (d)(1) or (d)(2) of this AD, and thereafter at least every 24 months, perform detailed visual, HFEC, and ultrasonic inspections for cracking in the upper flange of the inboard track of each outboard flap at the rear spar attachments according to Part I of the Accomplishment Instructions of Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000.

(1) For airplanes subject to paragraph (c) of this AD, do the inspections within 10 years after accomplishment of the rework according to paragraph (c) of this AD.

(2) For airplanes other than those identified in paragraph (d)(1) of this AD, do the inspections within 10 years since the airplane's date of manufacture, or within 6 months after the effective date of this AD, whichever occurs later.

Repair Instructions and Exception to Procedures in Service Information

(e) If any discrepancy is found during any action required by paragraphs (a), (b), or (c) of this AD, and the service bulletin specifies to contact Boeing for appropriate action; OR if any discrepancy is found during inspections according to paragraph (d) of this AD: Prior to further flight, repair according to a method approved by the Manager, Seattle Aircraft Certification Office (ACO), FAA; or according to data meeting the type certification basis of the airplane approved by a Boeing Company Designated Engineering Representative (DER) who has been authorized by the Manager, Seattle ACO, to make such findings. For a repair method to be approved by the Manager, Seattle ACO, as required by this paragraph, the approval letter must specifically reference this AD.

Alternative Methods of Compliance

(f) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Seattle ACO. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Seattle ACO.

Note 5: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Seattle ACO.

Special Flight Permits

(g) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Incorporation by Reference

(h) Except as provided by paragraph (e) of this AD, the actions shall be done in accordance with Boeing Service Bulletin 737-57A1249, Revision 1, including Appendix A, dated June 1, 2000. This incorporation by reference was approved by the Director of the Federal Register in

accordance with 5 U.S.C. 552(a) and 1 CFR part 51. Copies may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124-2207. Copies may be inspected at the FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

Effective Date

(i) This amendment becomes effective on April 22, 2002.

Issued in Renton, Washington, on March 8, 2002.

Kalene C. Yanamura,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 02-6201 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-P

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 39

[Docket No. 2000-SW-46-AD; Amendment 39-12674; AD 2002-05-06]

RIN 2120-AA64

Airworthiness Directives; Sikorsky Aircraft Corporation Model S-76A Helicopters

AGENCY: Federal Aviation Administration, DOT.

ACTION: Final rule.

SUMMARY: This amendment supersedes an existing airworthiness directive (AD) for Sikorsky Aircraft Corporation Model S-76A helicopters that currently requires a service life limit on certain landing gear parts based on hours time-in-service (TIS). This amendment adds another method of calculating the life limit for certain landing gear parts based on cycles and requires the operator to choose and record the method of calculating the service life of each part in the rotorcraft history or equivalent record. This amendment also requires replacing the part based upon either the maximum hours TIS or the maximum cycles but not both. This amendment is prompted by the need to add flight cycles as a method of calculating the life limit for certain landing gear parts based on fatigue analyses. The actions specified by this AD are intended to add or revise the retirement life for certain landing gear parts to prevent fatigue failure of the landing gear and subsequent loss of control of the helicopter.

DATES: Effective April 22, 2002.

FOR FURTHER INFORMATION CONTACT: Richard Noll, Aviation Safety Engineer,

Boston Aircraft Certification Office, 12 New England Executive Park, Burlington, MA 01803, telephone (781) 238-7160, fax (781) 238-7199.

SUPPLEMENTARY INFORMATION: A proposal to amend 14 CFR part 39 by superseding AD 86-09-11, Amendment 39-5298 (51 FR 17009, May 8, 1986), for Sikorsky Model S76A helicopters, was published in the **Federal Register** on October 12, 2001 (66 FR 52073). That action proposed retaining a life limit based on hours TIS but also allowing the life limit to be based on cycles for certain landing gear parts. That action also proposed selecting a method for calculating the life limit of the landing gear parts, recording that method in the rotorcraft history or equivalent records, and using only that method throughout the life of the part. A cycle is defined as one takeoff to a hover or other mode of flight and one landing.

Interested persons have been afforded an opportunity to participate in the making of this amendment. Due consideration has been given to the comment received.

The manufacturer suggests removing all references to specific dates and pages in the maintenance manual because those references could change in future revisions and lead to confusion for the operators. The FAA agrees; however, that information was only included in the NPRM as part of the discussion and was not included in the regulatory text and is not included in the final rule.

That commenter also states that in Table 1 the correct part number for the main landing gear axle is 1945E85 and not 195E85, and the life limit for the main landing gear retraction actuator piston is 33,000 and not 33,300 hours TIS. The FAA agrees and has corrected this AD accordingly.

After careful review of the available data, including the comment noted above, the FAA has determined that air safety and the public interest require the adoption of the rule with the changes described previously. The FAA has determined that these changes are minor corrections and will only minimally increase the economic burden on

operators and will not increase the scope of the AD.

The FAA estimates that 87 helicopters of U.S. registry will be affected by this AD, that it will take approximately 2 work hours per helicopter to accomplish the required actions, and that the average labor rate is \$60 per work hour. Based on these figures, the total cost impact of the AD on U.S. operators is estimated to be \$10,440.

The regulations adopted herein will not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this final rule does not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this action (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A final evaluation has been prepared for this action and it is contained in the Rules Docket. A copy of it may be obtained from the Rules Docket at the location provided under the caption **ADDRESSES**.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

Adoption of the Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration amends part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by removing Amendment 39-5298 (51 FR 17009, May 8, 1986), and by adding a new airworthiness directive (AD), to read as follows:

2002-05-06 Sikorsky Aircraft Corporation:
Amendment 39-12674, Docket No. 2000-SW-46-AD. Supersedes AD 86-09-11, Amendment 39-5298, Docket No. 86-ASW-12.

Applicability: Model S-76A helicopters, certificated in any category.

Note 1: This AD applies to each helicopter identified in the preceding applicability provision, regardless of whether it has been otherwise modified, altered, or repaired in the area subject to the requirements of this AD. For helicopters that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (e) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent fatigue failures of the main and nose landing gear parts and subsequent loss of control of the helicopter, accomplish the following:

(a) Within 50 hours time-in-service (TIS), determine either the hours TIS or cycles accumulated on each part listed in Table 1 or Table 2 of this AD, as applicable. A cycle is a takeoff to a hover or other mode of flight and a landing.

(1) If neither the hours TIS nor cycles are known for an affected part, assume the rotorcraft's total hours TIS are the hours TIS for that part.

(2) If only one history is known for the part (either hours TIS or cycles), use that method for tracking the remaining life of that part.

(3) Thereafter, record in the rotorcraft history or equivalent record the selected method of calculating the life limit for each landing gear part, and record either the accumulated hours TIS or cycles for the selected method.

(b) Before further flight, remove from service each part listed in the following Table 1 of this AD on or before reaching the applicable life limit:

TABLE 1

Component	Part No.	Life limit hours TIS	Life limit cycles
(1) Main Landing Gear:			
(i) Cylinder	1945E2	30,300	136,350
(ii) Axle Support Fitting	1945C12	9,600	43,200
(iii) Pin, Universal to Cylinder	1945C29	23,800	107,100
(iv) Drag Brace Rod End	1945E35	38,200	171,900
(v) Upper Torque Arm	1945E46	37,900	170,550
(vi) Lower Torque Arm	1945C47	16,200	72,900

TABLE 1—Continued

Component	Part No.	Life limit hours TIS	Life limit cycles
(vii) Axle	1945E85	23,380	105,210
(viii) Rod End, Positioning Rod	1945E235	19,100	85,950
(ix) Retraction Actuator:			
(A) Outer Cylinder	1945E302, 1945F302	7,100	31,950
(B) Piston	1945E314	33,000	148,500
(C) Piston Rod End	01-747-061	8,000	36,000
(2) Nose Landing Gear:			
(i) Fork	1944E60	42,500	191,250
(ii) Cylinder	1944C2, 1944E2	18,500	83,250
(iii) Drag Brace Actuator:			
(A) Cylinder Terminal	1944D201	28,800	129,600
(B) Piston Rod	1944E204	22,000	99,000

(c) For helicopters modified by Supplemental Type Certificate (STC)

SH568NE, before further flight, remove from service each part listed in the following Table

2 of this AD on or before reaching the applicable life limit:

TABLE 2

Component	Part No.	Life limit hours TIS	Life limit cycles
(1) Main Landing Gear:			
(i) Cylinder	1945E2, 2071-2	24,000	108,000
(ii) Piston	1945E4, 2071-4	28,600	128,700
(iii) Axle Support Fitting	1945C12, 2071-12	7,400	33,300
(iv) Pin, Universal to Cylinder	1945C29, 2071-29	16,000	72,000
(v) Pin, Positioning Rod to Upper Torque Arm	1945A32, 2071-32	25,000	112,500
(vi) Drag Brace Rod End	1945E35, 2071-35	23,864	107,388
(vii) Upper Torque Arm	1945E46, 2071-46	26,829	120,730
(viii) Lower Torque Arm	1945C47, 2071-47	11,928	53,676
(ix) Lower Drag Brace	1945E74, 2071-74	46,000	207,000
(x) Retraction Brace	1945E76A11, 1945E76A12 2071-76-11, 2071-76-12	41,000	184,500
(xi) Axle	1945E85, 2071-85	23,380	105,210
(xii) Rod End, Positioning Rod	1945E235, 2071-235	13,600	61,200
(xiii) Retraction Actuator:			
(A) Outer Cylinder	1945E302, 1945F302	7,100	31,950
(B) Piston	1945E314	33,000	148,500
(C) Piston Rod End	01-747-061	8,000	36,000
(2) Nose Landing Gear:			
(i) Axle	1944B85, 2070-85	49,833	224,248
(ii) Fork	1944E60, 2070-60	32,000	144,000
(iii) Piston	1944E4, 2070-4	35,878	161,451
(iv) Cylinder	1944C2, 1944E2, 2070-2	13,500	60,750
(v) Drag Brace Actuator:			
(A) Cylinder Terminal	1944D201, 2070-201	23,000	103,500
(B) Piston Terminal	1944E212B, 2070-212	40,000	180,000
(C) Piston Rod	1944E204	22,000	99,000

(d) This AD revises the Limitations section of the maintenance manual by establishing or revising the retirement lives for the affected parts shown in Tables 1 and 2 of this AD and establishing cycle counting as an additional method to determine retirement for the affected parts. Installing STC SH568NE affects the retirement life of certain parts.

(e) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Boston Aircraft Certification Office, FAA. Operators shall submit their requests through an FAA Principal Maintenance Inspector, who may concur or comment and then send it to the Manager, Boston Aircraft Certification Office.

Note 2: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Boston Aircraft Certification Office.

(f) Special flight permits may be issued in accordance with 14 CFR 21.197 and 21.199 to operate the helicopter to a location where the requirements of this AD can be accomplished.

(g) This amendment becomes effective on April 2, 2002.

Issued in Fort Worth, Texas, on March 5, 2002.

Eric Bries,

*Acting Manager, Rotorcraft Directorate,
Aircraft Certification Service.*

[FR Doc. 02-6330 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-U

DEPARTMENT OF COMMERCE

Bureau of Export Administration

15 CFR Parts 734, 738, 740, 742, 743, 748, and 774

[Docket No. 020228044–2052–02]

RIN 0694–AC42

Correction to Rule Entitled: Implementation of the Wassenaar Arrangement List of Dual-Use Items Revisions: Computers; and Revisions to License Exception CTP

AGENCY: Bureau of Export Administration, Commerce.

ACTION: Final rule.

SUMMARY: On March 8, 2002 the Bureau of Export Administration (BXA) published a final rule revising the Commerce Control List to implement certain agreed changes in Category 4 (Computers) of the Wassenaar List of Dual-Use Goods and Technologies, specifically in the area of computers. This rule corrects an error in the rulemaking requirements section to indicate that this rule was determined by the Office of Management and Budget to be significant for purposes of Executive Order 12866.

DATES: This rule is effective March 18, 2002.

FOR FURTHER INFORMATION CONTACT: Sharron Cook in the Office of Exporter Services, Bureau of Export Administration, at (202) 482–2440.

SUPPLEMENTARY INFORMATION: In rule FR Doc. 02–5563 published on March 8, 2002, (67 FR 10611), BXA makes the following correction. On page 10613, in the first column, under Rulemaking Requirements #1, revise the phrase “not significant” to read “significant.”

Dated: March 12, 2002.

Eileen M. Albanese,

Director, Office of Exporter Services, Export Administration.

[FR Doc. 02–6296 Filed 3–15–02; 8:45 am]

BILLING CODE 3510–33–P

DEPARTMENT OF COMMERCE

Bureau of Export Administration

15 CFR Parts 734, 740, 742, 743, and 774

[Docket No. 020228045–2053–02]

RIN 0694–AC56

Corrections to Rule Entitled: Revisions to License Exception CTP: Implementation of Presidential Announcement of January 2, 2002

AGENCY: Bureau of Export Administration, Commerce.

ACTION: Final rule.

SUMMARY: On March 8, 2002 the Bureau of Export Administration (BXA) published a final rule revising License Exception CTP. This rule corrects errors in the rulemaking requirements section (to indicate that this rule was determined by the Office of Management and Budget to be significant for purposes of Executive Order 12866), authorities section, list of subjects, part listings, and an instruction to add a missing paragraph reference.

DATES: This rule is effective March 18, 2002.

FOR FURTHER INFORMATION CONTACT: Sharron Cook in the Office of Exporter Services, Bureau of Export Administration, at (202) 482–2440.

SUPPLEMENTARY INFORMATION: In rule FR Doc. 02–5562 published on March 8, 2002, (67 FR 10608), BXA makes the following corrections.

—On page 10608, in the third column, add 743 to the listing of 15 CFR parts.

—On page 10610, in the first column, under Rulemaking Requirements #1, revise the phrase “not significant” to read “significant.”

—On page 10610, in the second column, in the List of Subjects, revise “15 CFR Part 740” to read “15 CFR Parts 740 and 743.”

—On page 10610, in the second column, under the List of Subjects, revise the phrase “Accordingly, parts 734, 740, 742, and 774” to read “Accordingly, parts 734, 740, 742, 743, and 774.”

—On page 10610, in the second column, under the authority citation listings, following paragraph 4 insert a new paragraph 4a reading as follows:

4a. The authority citation for part 743 continues to read as follows:

Authority: 50 U.S.C. app. 2401 *et seq.*; Pub. L. 106–508; 50 U.S.C. 1701 *et seq.*; E.O. 13206, 66 FR 18397, April 9, 2001.

—On page 10610, in the third column, under part 742, revise “§ 740.12” to read “§ 742.12”.

—On page 10610, in the third column, under part 742, in instruction 9, revise the phrase “in paragraph (b)(3)(iv)(A)” to read “in paragraphs (b)(3)(i)(B) and (b)(3)(iv)(A).”

Dated: March 12, 2002.

Eileen M. Albanese,

Director, Office of Exporter Services, Export Administration.

[FR Doc. 02–6295 Filed 3–15–02; 8:45 am]

BILLING CODE 3510–33–P

DEPARTMENT OF COMMERCE

Bureau of Export Administration

15 CFR Parts 738 and 742

[Docket No. 020215031–2031–01]

RIN 0694–AC–53

Revisions and Clarifications to the Export Administration Regulations: Czech Republic, Hungary and Poland

AGENCY: Bureau of Export Administration, Commerce.

ACTION: Final rule.

SUMMARY: The Bureau of Export Administration maintains the Export Administration Regulations (EAR). This rule amends the EAR by removing the license requirements for certain regional stability items and for certain crime control items destined to the Czech Republic, Hungary and Poland to correctly reflect the status of those countries as NATO members.

DATES: This rule is effective: March 18, 2002.

FOR FURTHER INFORMATION CONTACT: Joan Roberts, Acting Director, Office of Strategic Trade and Foreign Policy Controls, Bureau of Export Administration, Telephone: (202) 482–0171, E-mail: jroberts@bxa.doc.gov.

SUPPLEMENTARY INFORMATION:

Background

The Bureau of Export Administration (BXA) maintains controls on certain military related items, such as military vehicles and certain specially designed commodities to be used to manufacture military equipment. These controls ensure regional stability in support of foreign policy. BXA also maintains controls on certain crime control and detection instruments and equipment, and related technology and software as a matter of foreign policy, to promote the observance of human rights throughout the world. Countries to which exports and reexports of these items are controlled are identified in Supplement No.1 to part 738 of the

EAR, the Commerce Country Chart, by an X in the regional stability (RS) column identifier RS 2; and crime control (CC) column identifiers: CC 1, CC 2, or CC 3. This rule amends the license requirements for certain crime control items destined to the Czech Republic, Hungary and Poland because these countries were recently admitted to NATO. The EAR is amended to correctly reflect the status of these countries as NATO members.

Rulemaking Requirements

1. This final rule has been determined to be not significant for purposes of E.O. 12866.

2. Notwithstanding any other provision of law, no person is required to respond nor shall any person be subject to a penalty for failure to comply with, a collection of information, subject to the requirements of the Paperwork Reduction Act, unless that collection of information displays a currently valid OMB Control Number. This rule involves a collection of information subject to the Paperwork Reduction Act of 1980 (44 U.S.C. 3501 *et seq.*). This collection has been approved by the Office of Management and Budget under control number 0694-0088, "Multi-Purpose Application," which carries a burden hour estimate of 45 minutes for a manual submission and 40 minutes for an electronic submission.

3. This rule does not contain policies with Federalism implications sufficient

to warrant preparation of a Federalism assessment under Executive Order 13132.

4. The provisions of the Administrative Procedure Act (5 U.S.C. 553) requiring notice of proposed rulemaking, the opportunity for public participation, and a delay in effective date, are inapplicable because this regulation involves a military and foreign affairs function of the United States (See 5 U.S.C. 553(a)(1)). Further, no other law requires that a notice of proposed rulemaking and an opportunity for public comment be given for this final rule. Because a notice of proposed rulemaking and an opportunity for public comment are not required to be given for this rule under 5 U.S.C. 553 or by any other law, the analytical requirements of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*) are not applicable.

Therefore, this regulation is issued in final form. Although there is no formal comment period, public comments on this regulation are welcome on a continuing basis. Comments should be submitted to Sheila Quarterman, Regulatory Policy Division, Bureau of Export Administration, Department of Commerce, P.O. Box 273, Washington, DC 20044.

List of Subjects in 15 CFR Parts 738 and 742 Exports, Foreign trade.

Accordingly, Parts 738 and 742 of the Export Administration Regulations (15

CFR parts 730-774) are amended as follows:

1. The authority citation for 15 CFR Part 738 is revised to read as follows:

Authority: 50 U.S.C. app. 2401 *et seq.*; 50 U.S.C. 1701 *et seq.*; 10 U.S.C. 7420; 10 U.S.C. 7430(e); 18 U.S.C. 2510 *et seq.*; 22 U.S.C. 287c; 22 U.S.C. 3201 *et seq.*; 22 U.S.C. 6004; 30 U.S.C. 185(s), 185(u); 42 U.S.C. 2139a; 42 U.S.C. 6212; 43 U.S.C. 1354; 46 U.S.C. app. 466c; 50 U.S.C. app. 5; Sec. 901-911, Publ. L. 106-387; Sec. 221, Publ. L. 107-56; E.O. 13026, 61 FR 58767, 3 CFR, 1996 Comp., p. 228; E.O. 13222, 66 FR 44025, August 22, 2001.

2. The authority citation for 15 CFR 742 is revised to read as follows:

Authority: 50 U.S.C. app. 2401 *et seq.*; 50 U.S.C. 1701 *et seq.*; 18 U.S.C. 2510 *et seq.*; 22 U.S.C. 3201 *et seq.*; 42 U.S.C. 2139a; Sec. 901-911, Publ. L. 106-387; Sec. 221, Publ. L. 107-56; E.O. 12058, 43 FR 20947, 3 CFR, 1978 Comp., p. 179; E.O. 12851, 58 FR 33181, 3 CFR, 1993 Comp., p. 608; E.O. 12938, 59 FR 59099, 3 CFR, 1994 Comp., p. 950; E.O. 13026, 61 FR 58767, 3 CFR, 1996 Comp., p. 228; E.O. 13222, 66 FR 44025, August 22, 2001; Notice of November 9, 2001, 66 FR 56965, November 13, 2001.

PART 738—[AMENDED]

3. Supplement No. 1 to part 738 is amended by revising the entries for "Czech Republic," "Hungary" and "Poland" to read as follows:

SUPPLEMENT NO. 1 TO PART 738—COMMERCE COUNTRY CHART [Reason for Control]

Countries	Chemical & Biological Weapons			Nuclear Nonproliferation		National Security		Missile Tech	Regional Stability		Fire-arms Convention	Crime Control			Anti-Terrorism	
	CB 1	CB 2	CB 3	NP 1	NP 2	NS 1	NS 2	MT 1	RS 1	RS 2	FC 1	CC 1	CC 2	CC 3	AT 1	AT 2
Czech Republic	*		*		*	X	X	X	X		*		*			
Hungary	X		*		*	X	X	X	X		*		*			
Poland	X		*		*	X	X	X	X		*		*			
	*		*		*		*		*		*		*			

PART 742—[AMENDED]

4. Section 742.6 is amended by revising paragraph (a)(2) to read as follows:

§ 742.6 Regional stability.

(a) * * *

(2) As indicated in the CCL and in RS Column 2 of the Country Chart (see Supplement No. 1 to part 738 of the EAR), a license is required to any destination *except* countries in Country

Group A:1 (see Supplement No. 1 to part 740 of the EAR), Czech Republic, Hungary, Iceland, New Zealand and Poland for military vehicles and certain commodities (specially designed) used to manufacture military equipment, described on the CCL in ECCNs 0A018.c, 1B018.a, 2B018, and 9A018.a and .b.

* * * * *

Dated: March 8, 2002.

James J. Jochum,

Assistant Secretary for Export Administration.

[FR Doc. 02-6297 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-33-P

FEDERAL TRADE COMMISSION**16 CFR Parts 801 and 802****Premerger Notification; Reporting and Waiting Period Requirements****AGENCY:** Federal Trade Commission.**ACTION:** Final rule.

SUMMARY: The Federal Trade Commission is amending the premerger notification rules, which require the parties to certain mergers or acquisitions to file reports with the Commission and with the Assistant Attorney General in charge of the Antitrust Division of the Department of Justice and to wait a specified period of time before consummating such transactions, pursuant to section 7A of the Clayton Act. The filing and waiting period requirements enable these enforcement agencies to determine whether a proposed merger or acquisition may violate the antitrust laws if consummated and, when appropriate, to seek a preliminary injunction in Federal court to prevent consummation. The rule amendments are necessary to address public comments regarding the proposed rules published February 1, 2001, and will increase the clarity and improve the effectiveness of the rules.

DATES: These final rules are effective on April 17, 2002.

FOR FURTHER INFORMATION CONTACT:

Marian R. Bruno, Assistant Director, Karen E. Berg, Attorney, or B. Michael Verne, Compliance Specialist, Premerger Notification Office, Bureau of Competition, Room 303, Federal Trade Commission, 600 Pennsylvania Avenue, NW., Washington, DC 20580. Telephone: (202) 326-3100.

SUPPLEMENTARY INFORMATION: On February 1, 2001, the Commission published in the **Federal Register** interim and proposed rules amending the Hart-Scott-Rodino rules ("HSR rules") contained in 16 CFR parts 801, 802 and 803. The interim rules took effect upon publication in the **Federal Register** and implemented amendments to section 7A of the Clayton Act enacted on December 21, 2000 ("2000 Amendments"). The proposed rules recommended other changes improving and updating the HSR rules and did not take effect upon publication. Both sets of rules invited public comments.

The Commission, with the concurrence of the Assistant Attorney General, is adopting the proposed rules, previously published on February 1, 2001, as final with certain further changes in response to the public comments, as described below. The Commission received eighteen public comments addressing either or both the

interim rules (66 FR 8679-8721) and the proposed rules (66 FR 8723-8729). Fifteen of the eighteen public comments received pertained to the proposed rules.

The following provided public comments on the proposed rules to the Commission:

1. Baker & McKenzie (3/19/01)
2. Dockstader, Robert A. (3/19/01)
3. Ford Motor Company (Bolerjack, Stephen D.) (3/19/01)
4. Fulbright & Jaworski LLP (Wellington, Daniel L.) (3/19/01)
5. Jones, Day, Reavis & Pogue (Smith, Tom D.) (3/19/01)
6. McDermott, Will & Emery (Bloch, Ronald A.) (3/19/01)
8. National Association of Manufacturers (NAM) (3/29/01)
10. Otis, Steve (2/14/01)
11. Paul, Weiss, Rifkind, Wharton & Garrison (Malaquin, Didier) (3/1/01)
12. Gibson, Dunn & Crutcher (Pfunder, Malcolm R.) (3/19/01)
13. Section of Antitrust Law of the American Bar Association (3/19/01)
14. Shearman & Sterling (Prince, Kenneth S.) (3/19/01)
15. Skadden, Arps, Slate, Meagher & Flom, LLP (Stoll, Neal R. Esq., et al) (3/19/01)
16. Kirkland & Ellis (Sonda, James and Jachino, Dani) (3/19/01)
17. Willkie, Farr & Gallagher (Gartner, Steven J.) (3/19/01)

PART 801—COVERAGE RULES

No public comments were received concerning Part 801 of the proposed rules. These proposed changes include updating examples in §§ 801.4, 801.14 and 801.90; and amending § 801.15 to reflect the \$50 million nexus with U.S. commerce threshold for foreign transactions and give proper reference to other rules sections. The Commission is adopting those proposed rules as final without change.

PART 802—EXEMPTION RULES*Section 802.2 Certain acquisitions of real property assets.*

The proposed rules would amend § 802.2(g), mainly by removing "associated agricultural assets" from the agricultural real property exemption. Under the current rules, such assets are defined as assets that are integral to the agricultural business activities conducted on the property, including inventory (e.g., livestock, poultry, crops, fruit, vegetables, milk, eggs), structures that house livestock raised on the real property, fertilizer, and animal feed.

Comment 12 questioned the justification for removing the associated agricultural assets—particularly structures and inventories of crops, animal feed or fertilizer—from the exemption. The comment suggested that acquisitions of these assets would not

potentially be of substantive antitrust interest.

The Commission has concluded that it is appropriate to remove associated agricultural assets from this real property exemption, as proposed. As the Statement of Basis and Purpose ("SBP") to the Proposed Rules states, doing so will eliminate whatever ambiguity may arguably exist in the definition of "associated agricultural assets." It also refocuses the rule on agricultural *real* property which was the initial intent of the exemption when promulgated. The more-than-threelfold increase in the statutory size-of-transaction test to \$50 million will continue to exempt acquisitions of agricultural property unless the additional assets being acquired—whether within or beyond the definition of "associated agricultural assets"—are valued in excess of \$50 million. The Commission believes that the elimination of "associated agricultural assets" from the agricultural property exemption simplifies the rule without significantly limiting the applicability of that exemption. If a significant number of agricultural property transactions are reported under HSR because of the "associated agricultural assets" conveyed in the transaction, the Commission can revisit the language of § 802.2(g).

Section 802.6 Federal agency approval.

Proposed § 802.6(b) was revised to state a general rule regarding mixed transactions rather than one that is industry specific. No comments were received regarding this rule revision, therefore the Commission is adopting this Proposed Rule as final without change.

Section 802.8 Certain supervisory acquisitions.

Proposed § 802.8 corrected a typographical error. No comments were received regarding this rule revision, therefore the Commission is adopting this Proposed Rule as final without change.

Sections 802.50 and 802.51 Foreign acquisitions.

The Proposed Rules would restructure and amend the exemptions contained in §§ 802.50 and 802.51. The Commission received fifteen comments regarding these proposed rules. One proposed amendment to these rules increases the thresholds for measuring nexus with U.S. commerce to \$50 million from \$15 million and \$25 million. No comments were received concerning the increase to \$50 million of the \$15 million and \$25 million nexus with U.S. commerce

thresholds contained in these exemptions. Consequently, these increased thresholds will be implemented without change from the Proposed Rules.

The comments focused on five other aspects of the proposed rules: (1) The period used to determine sales in or into the U.S.; (2) the method of valuation used for assets located in the U.S.; (3) the elimination of the \$110 million aggregate U.S. sales and assets exemption for transactions valued in excess of \$200 million; (4) the elimination of the absolute exemption for acquisitions of assets located outside of the U.S. by a foreign person; and (5) the applicability of aggregation of the sales and assets of multiple foreign issuers from the same acquired person to both U.S. and foreign acquiring persons.

The Commission is adopting Proposed §§ 802.50 and 802.51 as final, with two changes in response to these public comments. First, the measure of sales in or into the U.S. will be sales of the most recent fiscal year, rather than the sum of the most recent fiscal year's sales and sales year-to-date, as proposed. The Commission believes that the burden on the parties of determining any measure of sales in or into the U.S. beyond the most recent fiscal year of the parties may well outweigh the benefit to the agencies in capturing transactions involving a recent upswing in U.S. sales. Second, § 802.51 will be amended to correct a drafting error which resulted in aggregation of sales in or into the U.S. and assets located in the U.S. being applicable only to foreign persons acquiring multiple foreign issuers from the same acquired person. This error was discovered shortly after publication and will be corrected with additional language in paragraph (a) of the rule. This correction makes it clear that this aspect of the rule is intended to apply to acquisitions by both U.S. and foreign acquiring persons. These provisions, as well as others addressed by the comments, are discussed below. Finally, in a technical correction, the reference to § 801.40(c)(2) in paragraphs 802.50(b)(3), 802.51(a)(1), 802.51(b)(1), and 802.51(c)(3), has been changed to § 801.40(d)(2) to reflect the renumbering of that section.

(1) The Measure of Sales in or Into the United States

Comments 1–6 and 10–17 criticized the proposed requirement that sales in or into the U.S. be calculated by adding those sales from the last fiscal year to such sales generated to date since the end of that fiscal year, calculated no more than sixty days prior to the filing

of notification or if notification is not required, within sixty days prior to the consummation of the acquisition. This proposed change reflected the recognition that sales figures based on a party's most recent fiscal year may be several months out of date and was intended to ensure that where U.S. sales generated by foreign assets and voting securities trend steeply upward prior to the acquisition, a filing would be required if that trend resulted in over \$50 million in U.S. sales. The comments expressed a variety of concerns and offered several alternatives.

Comment 1 stated that this proposed method of calculating combined sales would, in many transactions, remove all benefit of the increased \$50 million threshold for U.S. sales. It further noted that the requirement to combine sales could result in a filing obligation even where U.S. sales have been stagnating or even declining. The comment suggested that the requirement would produce widely disparate results based solely on when the transaction closes (*i.e.*, transactions that propose to close later in the year will be less likely to be able to claim the exemption than those that close early in the year). The comment proposed that the agencies' goal could be accomplished by requiring the comparison of U.S. sales over a two year period, and determining the applicability of an exemption based on the greater of U.S. sales for a single year in that period.

Comments 2, 3, 13 and 15 addressed the same concerns and suggested an alternative approach of using the higher of the most recent fiscal year's sales or estimated sales for the current year-to-date. Comment 13 further predicted that the proposed change would substantially narrow the exemption previously available and increase the number of transactions that are reportable.

Comment 4 suggested that a more equitable method would be to determine sales in the twelve months prior to filing or closing the transaction, calculated within sixty calendar days prior to filing notification or, if no filing is required, within sixty calendar days of closing.

Comment 5 stated that determining the value of sales in or into the U.S. is often extraordinarily complex and time-consuming and that the proposed revisions do not reduce that burden. It further noted that while corporations have methods for analyzing such data, these methods are generally geared toward quarterly and annual assessments and are virtually never performed on an *ad hoc* basis. Outside of the audit procedures currently in place, it suggested that it is not

practical, and perhaps not even possible, to take a meaningful snapshot of current revenues. The comment recommended deleting the requirement that current year sales be analyzed.

Comment 6 observed that throughout the rules, the determination of sales is always on an annual basis and is found in the reporting person's last year-end, consolidated statement of operations. It further opined that there is no suggestion that anti-competitive mergers have escaped review because of sharp upward trends in U.S. sales.

Comment 10 questioned why the rules for a foreign exemption should be particularly concerned about changes to sales since the end of the last fiscal year, when § 801.11 (measuring net sales for the size-of-person test) is not. Comment 12 similarly questioned why the change seeks to address an issue (a recent increase in U.S. sales) which arises in both foreign and domestic transactions, and no similar change is proposed for dealing with domestic transactions. It also suggested the possible approach of using the greater of the previous year's sales or sales year-to-date, but noted that the approach would still suffer from inconsistency with other provisions in the rules and further observed that current information is often difficult to obtain from foreign entities.

Comments 11, 14, and 16 noted that requiring the aggregation of sales since the end of the preceding fiscal year will lead in certain cases to uncertainty as to whether or not a transaction is reportable and places on the parties to a transaction the added burden of monitoring the sales of a foreign target while negotiations are in progress. Comment 14 suggested two alternative methods of calculation. One method was to determine a twelve month average of sales by adding the last fiscal year to the sales year-to-date, dividing the total by the number of months included, and multiplying this figure by twelve. The second suggested method was to use the most recent twelve months calculated within sixty days of filing or closing.

Finally, Comment 17 asserted that the proposed change, setting forth the time in which the calculation must be made, is unclear and imposes undue burden upon the parties that could generate delays in transactions. It proposed an alternative test of considering the greater of sales in the most recent fiscal year or sales over the last four available fiscal quarterly periods. It further stated that the parties should be entitled to a consistent cut-off date for calculating sales in or into the U.S., regardless of whether the transaction proves to be subject to notification. The comment

recommended that the parties measure these sales as of the end of the most recent quarterly period available as of the date the parties enter into an agreement, so long as no more than 135 days have elapsed since the end of that quarterly period. It suggested that this approach would provide the parties certainty; allow sufficient time to gather information that is not always readily available; minimize the burden imposed by requiring sales for a fiscal year that has not yet ended; properly take into account sales trends; and allow most parties to rely upon their existing reporting practices.

The Commission recognizes the burden on the parties in determining sales in or into the U.S. for any period of time other than the filing person's most recent fiscal year. The Commission also agrees with the observation that aggregating sales from the most recent fiscal year with those year-to-date may have the undesirable result of making acquisitions reportable where sales in or into the U.S. in the current year may be steady or even declining. The Commission considered the many alternative methods suggested in the comments (*e.g.*, most recent four quarters, most recent twelve months, greater of two years, greater of year-to-date or last fiscal year, twelve-month average) but was unable to discern how any of these methods would be significantly less burdensome than the approach put forth in the Proposed Rules. All of these approaches would also require compilation of data that is not captured in the ordinary course of business by many persons filing notification. Consequently, in the Final Rules, the measure of sales in or into the U.S. for purposes of §§ 802.50 and 802.51 will be those of the most recently completed fiscal year.

(2) Valuation of Assets Located in the United States

Comments 1, 3, 6 and 13 objected to the proposed change from book value to fair market value for measuring assets located in the U.S. The Commission believes that this change is appropriate in order to reflect more accurately a foreign person's nexus with U.S. commerce, to harmonize these sections with the rest of the rules, and to address questions frequently asked of the PNO concerning the use of book value to make this determination. Specifically, intangible assets such as U.S. patents and other intellectual property were often not carried on the books of a foreign person, and the question has frequently arisen as to what value should be attributed to these intangible assets and what method should be used

to determine their book value. In these instances, the PNO advised parties to use fair market value.

Comment 1 asserted that the Commission's proposal is inconsistent with the rest of the rules and that the implementation of a fair market value test would impose a new, substantial burden upon parties in voting securities transactions. It argued that the size-of-person test is based on an existing balance sheet, not on a market valuation, and that it is only for assets that are being acquired that the rules require a fair market valuation. The comment suggested that in a stock deal, the market value of assets is not easily determinable, and any excess over the book value of the assets of the acquired company is reflected as goodwill on the balance sheet of the acquired company, precisely in recognition of the difficulties of a market value appraisal. It further maintained that the competitive significance and impact on U.S. commerce of a proposed acquisition will likely not turn upon whether the value of the acquired company's assets located in the U.S. has increased since its last book value calculation.

Comment 3 also argued that an additional burden is placed on the parties to extract the specific U.S. assets and determine their fair market value. It states that fair market valuation may be subject to dispute by the agencies, thus subjecting the parties to possible penalties, while book value is a simple, readily available value and provides certainty to parties seeking to determine whether the exemption is available. Comment 13 agreed that an additional burden is imposed by fair market valuation and also complained that some measure of certainty is lost since the agencies could dispute that valuation.

Lastly, Comment 6 claimed that the Commission's stated justification for the proposed rule change appeared to lack a factual foundation, arguing that consistency throughout the rules requires that book value be retained as the measure of value. It further submitted that book value is readily available and that requiring the acquiring person to determine the fair market value of the acquired person's, and in some cases its own, U.S. property imposes an unreasonable new burden. The comment concluded that, absent compelling evidence that a significant number of anticompetitive transactions will escape premerger review without this change, the book value of U.S. assets should continue to govern.

The Commission recognizes that in some instances the requirement to

calculate the fair market value of assets located in the U.S. may impose additional burden on the acquiring person. However, in the vast majority of cases it will be readily apparent that the value of the assets clearly is above or below the \$50 million threshold, and determination of whether or not the exemption is applicable will require a minimal amount of effort by the acquiring person.

As to the alleged inconsistency with the methodology used in determining the size-of-person of a party, the Commission notes that the \$50 million threshold in §§ 802.50 and 802.51 is not a size-of-person test, but rather a "size-of-nexus with the U.S." test. The fair market value of assets located in the U.S. is a far more accurate assessment of the true nexus with U.S. commerce at the present time. The book value may be out of date and may not reflect the true value, especially in the case of assets which constitute an ongoing business, since a portion of the value of those assets may be carried on the books as goodwill. Also, assets may be carried on the books showing significant depreciation that does not reflect their actual value.

For these reasons, the Commission believes that the potential burden on a small number of transactions is outweighed by the benefit to the agencies in requiring a current and meaningful measure of a transaction's nexus with U.S. commerce. Therefore, the Commission will adopt the proposed change to fair market value for calculating the value of assets located in the U.S.

(3) Elimination of the \$110 Million Aggregate U.S. Sales and Assets Exemption for Transactions Valued in Excess of \$200 Million

Comments 1 and 13 asserted that the elimination of this exemption for transactions valued in excess of \$200 million is inappropriate. Comment 1 contended that there is no discussion in the 1978 SBP of the import now apparently attributed by the Commission to the overall value of a transaction in determining whether a transaction may have an anticompetitive impact on U.S. commerce. It argued that the result of this proposed change is not consistent with the original rationale for creating this exemption, and that the value of a transaction outside of the U.S. does not indicate in any way the transaction's potential anticompetitive effects in the U.S. Comment 13 states that the elimination of this portion of the exemption will greatly narrow its reach.

While this change may marginally narrow the exemptions, the general increase in the reporting threshold to over \$50 million, together with the increase in the \$15 million and \$25 million nexus tests to \$50 million, will significantly expand the number of exempt foreign transactions.

In the SBP for the Proposed Rules, the Commission referenced the 1978 SBP which explains that the \$110 million threshold was adopted to approximate the size-of-person criteria of Section 7A(a)(2), as it seemed appropriate and consistent with congressional intent not to exempt a transaction involving two foreign persons with a U.S. presence similar in size to the general criteria of the act for all persons. 43 FR 33498 (July 31, 1978). Since the new legislation removes the size-of-person test for acquisitions valued at over \$200 million, the Commission likewise believes that it is appropriate and consistent to require filings from foreign persons, regardless of the size of their U.S. presence, where the transaction is valued at over \$200 million and the \$50 million nexus test of these exemption rules is satisfied.

(4) Elimination of the Absolute Exemption for Acquisitions of Assets Located Outside of the U.S. by a Foreign Person

Comment 13 claimed that the Commission sets forth no explanation as to why such transactions are likely to raise competitive issues in the U.S. in order to justify removing the exemption. The Commission clearly stated in the SBP to the Proposed Rules that experience at both agencies has shown that foreign asset acquisitions can and do have a direct impact on the U.S. economy and that this is more likely to be true where the assets generate over \$50 million in sales in or into the U.S. Thus, the Commission continues to believe that it is appropriate to require that their acquisition be reported where there is a substantial nexus to U.S. commerce. This approach makes the rule consistent with the treatment of U.S. acquiring persons.

(5) Applicability of Aggregation of the Sales and Assets of Multiple Foreign Issuers From the Same Acquired Person to Both U.S. and Foreign Acquiring Persons

Comments 11 and 17 correctly noted a section numbering error in § 802.51. The intent was to require the aggregation of sales and assets of multiple foreign issuers, which are being acquired from the same acquired person, by both foreign and U.S. acquiring persons. This numbering error

was discovered shortly after publication of the Proposed Rules and is corrected by adding paragraph (a)(3) which reads: "If interests in multiple foreign issuers are being acquired from the same acquired person, the assets located in the United States and sales in or into the United States of all the issuers must be aggregated to determine whether the \$50 million thresholds are exceeded." This revision will make the intent of the rule clear. An example has been added to illustrate the aggregation requirement.

Section 802.52 Acquisitions by or from Foreign Governmental Corporations

The example in Section 802.52 has been amended to reflect the new \$50 million threshold for measuring nexus with U.S. commerce.

Other Comments

In addition to the above noted comments, Comment 8 opposed all proposed changes to the foreign exemptions on the grounds that they narrowed the scope of the exemptions. It recommended broadening the exemptions instead, but offered no suggestions as to how this should be accomplished. This comment, as well as Comments 1 and 3, based its recommendation on the International Competition Policy Advisory Committee ("ICPAC") (Report to the Attorney General of the International Competition Policy Advisory Committee (February 2000)) finding that there were far too many filings in fiscal year 1999 involving foreign transactions. The ICPAC report dealt with filings subject to the prior \$15 million size-of-transaction threshold and does not take into consideration changes in the level of filings as a result of the 2001 Amendments to the statute. Despite the marginal narrowing of the exemption in the areas discussed above, the Commission believes that the increase in the statutory size-of-transaction threshold to \$50 million and the increase in the dollar thresholds in §§ 802.50 and 802.51 will dramatically reduce the number of foreign transaction filings overall.

Regulatory Flexibility Act

The Regulatory Flexibility Act, 5 U.S.C. 601–612, requires that the agency conduct an initial and final regulatory analysis of the anticipated economic impact of the proposed amendments on small businesses, except where the agency head certifies that the regulatory action will not have a significant economic impact on a substantial number of small entities. 5 U.S.C. 605.

Because of the size of the transactions necessary to invoke a Hart-Scott-Rodino

filing, the premerger notification rules rarely, if ever, affect small businesses. Indeed, the recent amendments to Section 7A of the Clayton Act, which these rule amendments implement, were intended to reduce the burden of the premerger notification program by exempting all transactions valued at \$50 million or less. Further, none of the rule amendments expands the coverage of the premerger notification rules in a way that would affect small business. Accordingly, the Commission certifies that these rules will not have a significant economic impact on a substantial number of small entities. This document serves as the required notice of this certification to the Small Business Administration.

Paperwork Reduction Act

The Paperwork Reduction Act of 1995 ("PRA"), 44 U.S.C. 3501–3518, requires agencies to submit requirements for "collections of information" to the Office of Management and Budget ("OMB") and obtain clearance prior to instituting them. Such collections of information include reporting, recordkeeping, or disclosure requirements contained in regulations. The HSR premerger notification rules and Form contain information collection requirements as defined by the PRA that have been reviewed and approved by OMB under OMB Control No. 3084–0005 (preceding the latest HSR amendments). Because the Final Rules would not affect the information collection requirements of the premerger notification program beyond those of the proposed rules, they are not being resubmitted to OMB for review pursuant to the PRA. The Supporting Statement accompanying the Request for OMB Review states that the total burden imposed on the members of the public subject to the requirements of the Act, including the final rules, is estimated to be 192,089 hours per year (based on fiscal year 2000 filings). This constitutes approximately a 47% reduction from what the burden estimate would be absent the final rules and based on the number of fiscal year 2000 filings. The Commission is seeking 3-year clearance with the requisite submissions to OMB.

List of Subjects in 16 CFR Parts 801 and 802

Antitrust, Reporting and recordkeeping requirements.

Accordingly, for the reasons stated in the preamble, the Federal Trade Commission amends 16 CFR Parts 801 and 802 as follows:

PART 801—COVERAGE RULES

1. The authority citation for Part 801 continues to read as follows:

Authority: 15 U.S.C. 18a(d).

2. Amend § 801.4 by revising Example 5 in paragraph (b) to read as follows:

§ 801.4 Secondary acquisitions.

* * * * *

(b) * * *

Examples: * * *

5. In example 4 above, suppose the consideration paid by "A" for the acquisition of B is \$60 million worth of the voting securities of "A." By virtue of § 801.2(d)(2), "A" is both an acquiring and acquired person; B is an acquired person and B's shareholders are acquiring persons. A will still be deemed to have acquired control of B, and therefore the resulting acquisition of the voting securities of X is a secondary acquisition. Although B's shareholders are now also acquiring persons, unless one of them gains control of "A" in the transaction, no B shareholder makes a secondary acquisition of stock held by "A." If the consideration paid by "A" is the voting securities of one of "A's" subsidiaries and a shareholder of B thereby gains control of that subsidiary, the shareholder will make secondary acquisitions of any minority holdings of that subsidiary.

* * * * *

3. Amend § 801.14 by revising Example 2 in paragraph (b) to read as follows:

§ 801.14 Aggregate total amount of voting securities and assets.

* * * * *

(b) * * *

Examples: * * *

2. In the previous example, assume that the assets acquisition occurred first, and that the acquisition of the voting securities is to occur within 180 days of the first acquisition. "A" now looks to § 801.13(b)(2) and determines that the previously acquired assets are not treated "as part of the present acquisition" because the second acquisition is of voting securities and not assets; thus, the asset and voting securities acquisitions are not treated as one transaction. Therefore, the second acquisition would not be subject to the requirements of the act since the value of the securities to be acquired does not exceed the \$50 million size-of-transaction test.

4. Amend § 801.15 by revising the introductory text, paragraphs (a)(2) and (b), and Examples 1, 4, 5, 7, and 8 in paragraph (c), to read as follows:

§ 801.15 Aggregation of voting securities and assets the acquisition of which was exempt.

Notwithstanding § 801.13, for purposes of determining the aggregate total amount of voting securities and assets of the acquired person held by the acquiring person under Section 7A(a)(2)

and § 801.1(h), none of the following will be held as a result of an acquisition:

(a) * * *

(2) Sections 802.1, 802.2, 802.5, 802.6(b)(1), 802.8, 802.31, 802.35, 802.52, 802.53, 802.63, and 802.70 of this chapter;

(b) Assets or voting securities the acquisition of which was exempt at the time of acquisition (or would have been exempt, had the act and these rules been in effect), or the present acquisition of which is exempt, under Section 7A(c)(9) and §§ 802.3, 802.4, 802.50(a), 802.51(a), 802.51(b) and 802.64 of this chapter unless the limitations contained in Section 7A(c)(9) or those sections do not apply or as a result of the acquisition would be exceeded, in which case the assets or voting securities so acquired will be held; and

(c) * * *

Examples: 1. Assume that acquiring person "A" is simultaneously to acquire \$51 million of the convertible voting securities of X and \$12 million of the voting common stock of X. Since the overall value of the voting securities to be acquired (§ 801.1 defines convertible voting securities as "voting securities") is greater than \$50 million, "A" must determine whether it is obliged to file notification and observe a waiting period before acquiring the securities. However, because § 802.31 of this chapter is one of the exemptions listed in paragraph (a)(2) of this section, "A" would not hold the convertible voting securities as a result of this acquisition. Therefore, since as a result of the acquisition "A" would hold only the \$12 million of common stock, the size-of-transaction tests of Section 7A(a)(2) would not be satisfied, and "A" need not observe the requirements of the act before acquiring the common stock. (Note, however, that the \$51 million of convertible voting securities would be reflected in "A's" next regularly prepared balance sheet, for purposes of § 801.11.)

* * * * *

4. Assume that acquiring person "B," a United States person, acquired from corporation "X" two manufacturing plants located abroad, and assume that the acquisition price was \$160 million. In the most recent fiscal year, sales into the United States attributable to the plants were \$40 million, and thus the acquisition was exempt under § 802.50(a) of this chapter. Within 180 days of that acquisition, "B" seeks to acquire a third plant from "X," to which United States sales of \$12 million were attributable in the most recent fiscal year. Since under § 801.13(b)(2), as a result of the acquisition, "B" would hold all three plants of "X," and the \$50 million limitation in § 802.50(a) of this chapter would be exceeded, under paragraph (b) of this rule, "B" would hold the previously acquired assets for purposes of the second acquisition. Therefore, as a result of the second acquisition, "B" would hold assets of "X" exceeding \$50 million in sales in or into the United States, would not qualify for the exemption in § 802.50(a) of

this chapter, and must observe the requirements of the act and file notification for the acquisition of all three plants before acquiring the third plant.

5. "A" acquires producing oil reserves valued at \$400 million from "B." Two months later, "A" agrees to acquire oil and gas rights valued at \$75 million from "B." Paragraph (b) of this section and § 801.13(b)(2) require aggregating the previously exempt acquisition of oil reserves with the second acquisition. If the two acquisitions, when aggregated, exceed the \$500 million limitation on the exemption for oil and gas reserves in § 802.3(a), "A" and "B" will be required to file notification for the latter acquisition, including within the filings the earlier acquisition. Since, in this example, the total value of the assets in the two acquisitions, when aggregated, is less than \$500 million, both acquisitions are exempt from the notification requirements. In determining whether the value of the assets in the two acquisitions exceeds \$500 million, "A" need not determine the current fair market value of the oil reserves acquired in the first transaction, since these assets are now within the person of "A." Instead, "A" is directed by § 801.13(b)(2)(ii) to use the value of the oil reserves at the time of their prior acquisition in accordance with § 801.10(b).

* * * * *

7. In Example 6, above, assume that "X" acquired 30 percent of the voting securities of M and proposes to acquire 40 percent of the voting securities of N, another entity controlled by "Z." Assume also that M's assets at the time of "X's" acquisition of M's voting securities consisted of \$90 million worth of producing coal reserves and non-exempt assets with a fair market value of \$39 million, and that N's assets currently consist of \$60 million worth of producing coal reserves and non-exempt assets with a fair market value of \$28 million. Since "X" acquired a minority interest in M and intends to acquire a minority interest in N, and since M and N are controlled by "Z," the assets of M and N must be aggregated, pursuant to §§ 801.15(b) and 801.13, to determine whether the acquisition of N's voting securities is exempt or whether it is reportable pursuant to the terms of § 802.4(c) of this chapter. "X" is required to determine the current fair market value of M's assets. If the fair market value of M's coal reserves is unchanged, the aggregated exempt assets do not exceed the limitation for coal reserves under § 802.3(b) of this chapter. However, if the present fair market value of N's non-exempt assets also is unchanged, the present fair market value of the non-exempt assets of M and N when aggregated is greater than \$50 million. Thus the acquisition of the voting securities of N is not exempt under § 802.4 of this chapter. If "X" proposed to acquire 50 percent or more of the voting securities of both M and N in the same acquisition, the assets of M and N must be aggregated to determine if the acquisition of the voting securities of both issuers is exempt. Since the fair market value of the aggregated non-exempt assets exceeds \$50 million, the acquisition would not be exempt.

8. "A" acquired 49 percent of the voting securities of M and 45 percent of the voting

securities of N. Both M and N are controlled by "B." At the time of the acquisition, M held rights to producing coal reserves worth \$90 million and N held a producing coal mine worth \$90 million. This acquisition was exempt since the aggregated holdings fell below the \$200 million limitation for coal in § 802.3(b) of this chapter. A year later, "A" proposes to acquire an additional 10 percent of the voting securities of both M and N. In the intervening year, M has acquired coal reserves so that its holdings are now valued at \$140 million, and the value of N's assets remained unchanged. "A's" second acquisition would not be exempt. "A" is required to determine the value of the exempt assets and any non-exempt assets held by any issuer whose voting securities it intends to acquire before each proposed acquisition (unless "A" already owns 50 percent or more of the voting securities of the issuer) to determine if the value of those holdings of the issuer falls below the limitation of the applicable exemption. Here, the holdings of M and N now exceed the \$200 million exemption for acquisitions of coal reserves in § 802.3 of this chapter, and thus do not qualify for the exemption of voting securities provided by § 802.4(a) of this chapter.

5. Amend § 801.90 by revising Example 1 to read as follows:

§ 801.90 Transactions or devices for avoidance.

* * * * *

Examples: 1. Suppose corporations "A" and "B" wish to form a joint venture. "A" and "B" contemplate a total investment of over \$100 million in the joint venture; persons "A" and "B" each has total assets in excess of \$100 million. Instead of filing notification pursuant to § 801.40, "A" creates a new subsidiary, A1, which issues half of its authorized shares to "A." Assume that A1 has total assets of \$3000. "A" then sells 50 percent of its A1 stock to "B" for \$1500. Thereafter, "A" and "B" each contribute \$53 million to A1 in exchange for the remaining authorized A1 stock (one-fourth each to "A" and "B"). "A"'s creation of A1 was exempt under § 802.30 of this chapter; its \$1500 sale of A1 stock to "B" did not meet the size-of-transaction filing threshold in Section 7A(a)(2)(B); and the second acquisitions of stock in A1 by "A" and "B" were exempt under Sections 7A(c)(3) and (10), because "A" and "B" each already controlled A1, based on their holdings of 50 percent of A1's then-outstanding shares. Since this scheme appears to be for the purpose of avoiding the requirements of the act, the sequence of transactions will be disregarded. The transactions will be viewed as the formation of a joint venture corporation by "A" and "B" having over \$10 million in assets. Such a transaction would be covered by § 801.40, and "A" and "B" must file notification and observe the waiting period.

* * * * *

PART 802—EXEMPTION RULES

6. The authority citation for Part 802 continues to read as follows:

Authority: 15 U.S.C. 18a(d).

7. Revise § 802.2(g) to read as follows:

§ 802.2 Certain acquisitions of real property assets.

* * * * *

(g) *Agricultural property.* An acquisition of agricultural property and assets incidental to the ownership of such property shall be exempt from the requirements of the act. Agricultural property is real property that primarily generates revenues from the production of crops, fruits, vegetables, livestock, poultry, milk and eggs (activities within NAICS sector 11).

(1) Agricultural property does not include either:

(i) Processing facilities such as poultry and livestock slaughtering, processing and packing facilities; or
(ii) Any real property and assets either adjacent to or used in conjunction with processing facilities that are included in the acquisition.

(2) In an acquisition that includes agricultural property, the transfer of any assets that are not agricultural property or assets incidental to the ownership of such property (cash, prepaid taxes or insurance, rentals receivable and the like) shall be subject to the requirements of the act and these rules as if such assets were being transferred in a separate acquisition.

* * * * *

8. Amend § 802.6 by revising paragraph (b) and its Example to read as follows:

§ 802.6 Federal agency approval.

* * * * *

(b)(1) A mixed transaction is one that has some portion that is exempt under Section 7A (c)(6), (c)(7) or (c)(8) because it requires regulatory agency premerger competitive review and approval, and another portion that does not require such review.

(2) The portion of a mixed transaction that does not require advance competitive review and approval by a regulatory agency is subject to the act and these rules as if it were being acquired in a separate acquisition.

Example: Bank "A" acquires Bank "B", which owns a financial subsidiary engaged in securities underwriting. "A"'s acquisition of "B" requires agency approval by the Office of the Comptroller of the Currency, the Board of Governors of the Federal Reserve System or Federal Deposit Insurance Corporation (depending on whether "A" is a national bank, state member bank, or state non-member bank under section 18(c) of the FDI Act), and therefore is exempt from filing under Section 7A (c)(7). However, the acquisition of the financial subsidiary is subject to HSR reporting requirements, and "A" and "B" each must make a filing for that

portion of the transaction and observe the waiting period if the act's thresholds are met.

9. Revise § 802.8(a) to read as follows:

§ 802.8 Certain supervisory acquisitions.

(a) A merger, consolidation, purchase of assets, or acquisition requiring agency approval under sections 403 or 408(e) of the National Housing Act, 12 U.S.C. 1726, 1730a(e), or under section 5 of the Home Owners' Loan Act of 1933, 12 U.S.C. 1464, shall be exempt from the requirements of the act, including specifically the filing requirement of Section 7A(c)(8), if the agency whose approval is required finds that approval of such merger, consolidation, purchase of assets, or acquisition is necessary to prevent the probable failure of one of the institutions involved.

* * * * *

10. Revise § 802.50 to read as follows:

§ 802.50 Acquisitions of foreign assets.

(a) The acquisition of assets located outside the United States shall be exempt from the requirements of the act unless the foreign assets the acquiring person would hold as a result of the acquisition generated sales in or into the U.S. exceeding \$50 million during the acquired person's most recent fiscal year.

(b) Where the foreign assets being acquired exceed the threshold in paragraph (a) of this section, the acquisition nevertheless shall be exempt where:

(1) Both acquiring and acquired persons are foreign;

(2) The aggregate sales of the acquiring and acquired persons in or into the United States are less than \$110 million in their respective most recent fiscal years;

(3) The aggregate total assets of the acquiring and acquired persons located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) are less than \$110 million; and

(4) The transaction does not meet the criteria of Section 7A(a)(2)(A).

Example to § 802.50:

1. Assume that "A" and "B" are both U.S. persons. "A" proposes selling to "B" a manufacturing plant located abroad. Sales in or into the United States attributable to the plant totaled \$13 million in the most recent fiscal year. The transaction is exempt under this paragraph (a) of this section.

2. Sixty days after the transaction in example 1, "A" proposes to sell to "B" a second manufacturing plant located abroad; sales in or into the United States attributable to this plant totaled \$38 million in the most recent fiscal year. Since "B" would be acquiring the second plant within 180 days

of the first plant, both plants would be considered assets of "A" held by "B" as a result of the second acquisition (see § 801.13(b)(2) of this chapter). Since the total sales in or into the United States exceed \$50 million, the acquisition of the second plant would not be exempt under this paragraph (a) of this section.

3. Assume that "A" and "B" are foreign persons with aggregate sales in or into the United States of \$200 million. If "A" acquires only foreign assets of "B," and if those assets generated \$50 million or less in sales in or into the United States, the transaction is exempt.

4. Assume that "A" and "B" are foreign persons with aggregate sales in or into the United States and assets located in the United States of less than \$100 million. If "A" acquires only foreign assets of "B", and those assets generated in excess of \$50 million in sales in or into the United States during the most recent fiscal year, the transaction is exempt from reporting if the assets are valued at \$200 million or less, but is reportable if valued at greater than \$200 million.

11. Revise § 802.51 to read as follows:

§ 802.51 Acquisitions of voting securities of a foreign issuer.

(a) *By U.S. persons.* (1) The acquisition of voting securities of a foreign issuer by a U.S. person shall be exempt from the requirements of the act unless the issuer (including all entities controlled by the issuer) either: holds assets located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) having an aggregate total value of over \$50 million; or made aggregate sales in or into the United States of over \$50 million in its most recent fiscal year.

(2) If interests in multiple foreign issuers are being acquired from the same acquired person, the assets located in the United States and sales in or into the United States of all the issuers must be aggregated to determine whether either \$50 million threshold is exceeded.

(b) *By foreign persons.* (1) The acquisition of voting securities of a foreign issuer by a foreign person shall be exempt from the requirements of the act unless the acquisition will confer control of the issuer and the issuer (including all entities controlled by the issuer) either: holds assets located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) having an aggregate total value of over \$50 million; or made aggregate sales in or into the United States of over \$50 million in its most recent fiscal year.

(2) If controlling interests in multiple foreign issuers are being acquired from

the same acquired person, the assets located in the United States and sales in or into the United States of all the issuers must be aggregated to determine whether either \$50 million threshold is exceeded.

(c) Where a foreign issuer whose securities are being acquired exceeds the threshold in paragraph (b)(1) of this section, the acquisition nevertheless shall be exempt where:

(1) Both acquiring and acquired persons are foreign;

(2) The aggregate sales of the acquiring and acquired persons in or into the United States are less than \$110 million in their respective most recent fiscal years;

(3) The aggregate total assets of the acquiring and acquired persons located in the United States (other than investment assets, voting or nonvoting securities of another person, and assets included pursuant to § 801.40(d)(2) of this chapter) are less than \$110 million; and

(4) The transaction does not meet the criteria of Section 7A(a)(2)(A).

Example to § 802.51 1. "A," a U.S. person, is to acquire the voting securities of C, a foreign issuer. C has no assets in the United States, but made aggregate sales into the United States of \$77 million in the most recent fiscal year. The transaction is not exempt under this section.

2. Assume that "A" and "B" are foreign persons with aggregate sales in or into the United States of \$200 million, and that "A" is acquiring 100% of the voting securities of "B." Included within "B" is U.S. issuer C, whose total U.S. assets are valued at \$161 million. Since "A" will be acquiring control of an issuer, C, with total U.S. assets of more than \$50 million, and the parties' aggregate sales in or into the U.S. in the relevant time period exceed \$110 million, the acquisition is not exempt under this section.

3. "A," a foreign person, intends to acquire 100 percent of the voting securities of two wholly owned subsidiaries of "B" for a total of \$65 million. BSUB1 is a foreign issuer with \$10 million in sales into the U.S. in its most recent fiscal year and with assets of \$10 million located in the U.S. \$20 million of the acquisition price has been allocated to BSUB1. BSUB2 is a U.S. issuer with \$60 million in U.S. sales and \$60 million in assets located in the U.S. The remaining \$45 million of the acquisition price is allocated to BSUB2. Since BSUB1 does not exceed the \$50 million limitation for U.S. sales or assets in § 802.51(b), its voting securities are not held as a result of the acquisition (see § 801.15(b) of this chapter). Since the acquisition price for BSUB2 alone would not result in "A" holding in excess of \$50 million of voting securities of the acquired person, the transaction is non-reportable in its entirety. Note that the U.S. sales and assets of BSUB1 are not aggregated with those of BSUB2 for purposes of determining whether the limitations in paragraph (b) of this section are exceeded. If BSUB2 were also

a foreign issuer, such aggregation would be required under paragraph (b)(3) of this section, and the transaction in its entirety would be reportable.

12. Amend § 802.52 by revising the Example to read as follows:

§ 802.52 Acquisitions by or from foreign governmental agencies.

* * * * *

Example: The government of foreign country X has decided to sell assets of its wholly owned corporation, B, all of which are located in foreign country X. The buyer is "A," a U.S. person. Regardless of the aggregate sales in or into the United States attributable to the assets of B, the transaction is exempt under this section. (If such aggregate sales were \$50 million or less, the transaction would also be exempt under § 802.50.)

By direction of the Commission.

Donald S. Clark,

Secretary.

[FR Doc. 02-6251 Filed 3-15-02; 8:45 am]

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FEDERAL TRADE COMMISSION

16 CFR Part 802

Premerger Notification; Reporting and Waiting Period Requirements

AGENCY: Federal Trade Commission.

ACTION: Final rule.

SUMMARY: The Federal Trade Commission is amending the premerger notification rules, which require the parties to certain mergers or acquisitions to file reports with the Commission and with the Assistant Attorney General in charge of the Antitrust Division of the Department of Justice and to wait a specified period of time before consummating such transactions, pursuant to section 7A of the Clayton Act. The filing and waiting period requirements enable these enforcement agencies to determine whether a proposed merger or acquisition may violate the antitrust laws if consummated and, when appropriate, to seek a preliminary injunction in federal court to prevent consummation. This rule amendment is necessary to address public comments regarding a previously published interim rule provision, and will increase the clarity and improve the effectiveness of the rule.

EFFECTIVE DATES: This final rule is effective on March 18, 2002 and will be applied retroactively to February 2, 2002, as explained in **SUPPLEMENTARY INFORMATION.**

FOR FURTHER INFORMATION CONTACT: Marian R. Bruno, Assistant Director, Karen E. Berg, Attorney, or B. Michael

Verne, Compliance Specialist, Premerger Notification Office, Bureau of Competition, Room 303, Federal Trade Commission, 600 Pennsylvania Avenue, NW., Washington, DC 20580. Telephone: (202) 326-3100.

SUPPLEMENTARY INFORMATION: On February 1, 2001, the Commission published in the **Federal Register** and sought comment on Interim and Proposed Rules to amend the Hart-Scott-Rodino rules ("HSR rules") contained in 16 CFR parts 801, 802 and 803. See 66 FR 8679-8721. The Interim Rules took effect upon publication and implemented amendments to Section 7A of the Clayton Act enacted on December 21, 2000 ("2000 Amendments"). The Commission has decided that it needs more time to consider whether to make the Interim Rules final. A primary focus of this analysis is whether the Commission should make final the dollar-based reporting thresholds that were newly introduced by the Interim Rules. In light of the public comments, however, the Commission has determined to make final at this time an amendment to interim § 802.21(b), containing a transitional filing rule that was scheduled to expire on February 1, 2002, as explained below.

Background

Interim § 802.21 (Acquisitions of voting securities not meeting or exceeding greater notification threshold) contained paragraph (b), which addressed acquisitions of voting securities up to the next notification threshold by "transitional" filers, i.e., acquiring persons who filed using the 1978 notification thresholds and who have met or crossed the threshold for which they filed within a year of the waiting period's expiration, but whose five-year period for making additional acquisitions under § 802.21(a) had not expired as of February 1, 2001 (the effective date of the 2000 Amendments).

Section 802.21(b), as published in the Interim Rules, allowed these transitional filers until February 1, 2002 (one year from the effective date of the 2000 Amendments) to acquire up to what was the next reporting threshold at the time that they filed, and permitted them to do so without filing another notification, even though they might cross a new 2001 threshold. Thereafter, these acquiring persons, along with any other acquiring persons filing on or after February 1, 2001, were required to observe the 2001 thresholds contained in § 801.1(h). Interim § 802.21(b) was an effort to strike a balance between the reliance of transitional filers on rules

that were in effect when they filed, and minimizing the agency's burden of administering two different sets of notification thresholds after February 1, 2001.

The Commission received five comments on this transition rule.¹ Comment 3 stated that any burden imposed on the Commission in maintaining two sets of thresholds is vastly outweighed by the burden on the parties who are required to prepare filings and pay additional filing fees, and the burden on the agencies in reviewing these additional filings, which were previously exempt for up to an additional four years. Comment 8 similarly claimed that the burden to the parties would outweigh the burden on the Commission and also expressed concern that the short notice prior to effecting the rule was unfair to parties who had filed recently with the good faith expectation that they would have five years to acquire additional securities. Comment 9 suggested that the transition rule remain unchanged, but that the full five-year period should be extended to acquisitions where a filing was made for an acquisition valued in excess of a 2001 threshold and the subsequent acquisition would not cross another 2001 threshold. For example, if "A" acquired \$60 million of B's voting securities and filed indicating the \$15 million notification threshold, "A" should be able to acquire up to \$100 million of B's voting securities during the five-year period without a new filing. Comments 13 and 15 recommended elimination of the transition rule as an adjunct to restoring intermediate percentage notification thresholds.

The Commission agrees that any burden in administering two sets of notification thresholds for five years may well be outweighed by the burden to transitional filers. Therefore, the final rule restores to parties who filed prior to February 1, 2001, the full five-year period following expiration of the waiting period to acquire up to the next notification threshold that was in effect at the time of filing. With this modification, the change suggested by Comment 9 becomes unnecessary.

Administrative Procedure Act

The Commission has previously solicited public comment on this rule

¹ Ford Motor Company (Bolerjack, Stephen D.) (Comments 3, 3/19/01); National Association of Manufacturers (NAM) (Comment 8, 3/29/01); O'Melveny and Myers (Beddow, David T.) (Comment 9, 3/19/01); Section of Antitrust Law of the American Bar Association (Comment 13, 3/19/01); Skadden, Arps, Slate, Meagher & Flom, LLP (Stoll, Neal R., Esq., et al.) (Comment 15, 3/19/01).

provision. Since the Commission believes that this final rule adequately addresses the commenters' concerns, the Commission finds that further public comment is unnecessary. See 5 U.S.C. 552(b)(3). Although the Commission believes this rule is strictly procedural in nature, to the extent, if any, that it is substantive, the Commission believes it grants or recognizes an exemption and relieves a restriction that would have taken effect upon expiration of the time period that was set forth in interim § 802.21(b). See 5 U.S.C. 553(b)(B). Accordingly, the Commission is adopting this rule as final and effective upon publication and will apply it retroactively to February 2, 2002, in order to ensure the continuity and clarity of the filing procedures that apply to transitional filers, as explained above.

Regulatory Flexibility Act

The Regulatory Flexibility Act, 5 U.S.C. 601-612, requires that the agency conduct an initial and final regulatory analysis of the anticipated economic impact of the proposed amendments on small businesses, except where the agency head certifies that the regulatory action will not have a significant economic impact on a substantial number of small entities. 5 U.S.C. 605.

Because of the size of the transactions necessary to invoke a Hart-Scott-Rodino filing, the premerger notification rules rarely, if ever, affect small businesses. Further, this rule amendment does not expand the coverage of the premerger notification rules in a way that would affect small business. Accordingly, the Commission certifies that this rule will not have a significant economic impact on a substantial number of small entities. This document serves as the required notice of this certification to the Small Business Administration.

Paperwork Reduction Act

The Paperwork Reduction Act of 1995 ("PRA"), 44 U.S.C. 3501-3518, requires agencies to submit requirements for "collections of information" to the Office of Management and Budget ("OMB") and obtain clearance prior to instituting them. Such collections of information include reporting, recordkeeping, or disclosure requirements contained in regulations. The HSR premerger notification rules and Form contain information collection requirements as defined by the PRA that have been reviewed and approved by OMB under OMB Control No. 3084-0005. This final rule implements amendments to section 7A of the Clayton Act, which reduces the burden of the premerger reporting

program by exempting all transactions valued at \$50 million or less. Because this final rule does not affect the information collection requirements of the premerger notification program as implemented by the interim rules, it has not been resubmitted to OMB under the PRA for review.

List of Subjects in 16 CFR Part 802

Antitrust, Reporting and recordkeeping requirements.

Accordingly, for the reasons stated in the preamble, the Federal Trade Commission amends 16 CFR part 802 as follows:

PART 802—EXEMPTION RULES

1. The authority citation for part 802 continues to read:

Authority: 15 U.S.C. 18a(d).

2. Amend § 802.21 by revising the text of paragraph (b) preceding the examples; by removing example 2; by redesignating examples 3 and 4 as examples 2 and 3 respectively; and by revising examples 1 and newly redesignated examples 2 and 3 to read as follows:

§ 802.21 Acquisitions of voting securities not meeting or exceeding greater notification threshold.

* * * * *

(b) *Year 2001 transition.* For transactions filed using the 1978 thresholds where the waiting period expired after February 1, 1996, an acquiring person may, during the five-year period following expiration of the waiting period, acquire up to what was the next percentage threshold at the time it made its filing without filing another notification, even if in doing so it crosses a 2001 notification threshold in § 801.1(h) of this chapter. However, after the end of that period, any additional acquisition will be the subject of a new notification if it meets or exceeds a 2001 threshold in § 801.1(h) of this chapter.

Examples: 1. Corporation A filed to acquire 20 percent of the voting securities of corporation B and indicated the 15 percent threshold. The waiting period expired on October 3, 1999. "A" acquired the 20 percent within the year following expiration of the waiting period. "A" has until October 3, 2004, to acquire additional securities up to 25 percent of "B"'s voting securities, and need not make another filing before doing so, even though such acquisition by "A" may cross the \$50 million, \$100 million or \$500 million notification threshold in § 801.1(h) of this chapter. After October 3, 2004, "A" and "B" must observe the 2001 notification thresholds set forth in § 801.1(h) of this chapter.

2. Prior to February 1, 2001, "A" filed to acquire 12 percent of the voting securities of corporation B, valued at \$120 million, and indicated the \$15 million notification threshold. After February 1, 2001, "A" determines that it will make an additional acquisition which will result in its holding 16 percent of the voting securities of B, valued at \$160 million. "A" is required to file notification at the \$100 million notification threshold prior to making the acquisition since it is now crossing the next higher 1978 threshold (15 percent).

3. Prior to February 1, 2001, "A" filed to acquire 26 percent of the voting securities of "B" and indicated the 25 percent notification threshold. After the end of the five-year period following expiration of the waiting period, "A" will acquire additional shares of "B" which will result in its holding 30 percent of the voting securities of "B", valued at \$125 million. "A" is required to file notification at the \$100 million notification threshold prior to making the acquisition. "A" could, however, have reached this level (30 percent valued at \$125 million) prior to the end of the five-year period without making an additional filing since it would not have crossed the next higher threshold at the time it filed (50 percent) and the acquisition would have been exempted by this § 802.21(b).

* * * * *

By direction of the Commission.

Donald S. Clark,

Secretary.

[FR Doc. 02-6252 Filed 3-15-02; 8:45 am]

BILLING CODE 6750-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

18 CFR Part 284

[Docket No. RM96-1-019;
Order No. 587-N]

Standards for Business Practices of Interstate Natural Gas Pipelines

Issued March 11, 2002.

AGENCY: Federal Energy Regulatory Commission.

ACTION: Final rule.

SUMMARY: The Federal Energy Regulatory Commission is amending its regulations governing standards for interstate pipeline business operations and communications to require that pipelines permit releasing shippers, as a condition of a capacity release, to recall released capacity and renominate such recalled capacity at each nomination opportunity. Recalls of released capacity will not be permitted to reduce (bump) already scheduled volumes for replacement shippers unless the replacement shippers are provided with

at least one opportunity to rescheduled any bumped volumes, which is similar to the protection afforded interruptible shippers. This rule creates greater flexibility for firm capacity holders on interstate pipelines by synchronizing the Commission's regulation of recalled capacity with its standards for intra-day nominations. The rule also will enhance competition by freeing up capacity that otherwise would not be released and creating greater parity between scheduling of capacity release transactions and pipeline interruptible service.

DATES: 1. The rule becomes effective April 17, 2002.

2. Pipelines must make tariff filings by May 1, 2002, to become effective by July 1, 2002, to provide shippers with the ability to recall scheduled and unscheduled capacity at the Timely and Evening Nomination cycles and to recall unscheduled capacity at the two other standard nomination times.

3. Comments are to be filed by the North American Energy Standards Board and others by October 1, 2002, regarding standards for implementing partial day or flowing day recalls. Reply comments must be filed by October 15, 2002.

ADDRESSES: Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426.

FOR FURTHER INFORMATION CONTACT:

Michael Goldenberg, Office of the General Counsel, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, (202) 208-2294.

Marvin Rosenberg, Office of Markets, Tariffs, and Rates, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, (202) 208-1283.

Kay Morice, Office of Markets, Tariffs, and Rates, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, (202) 208-0507.

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Federal Energy Regulatory Commission

Before Commissioners: Pat Wood, III
Chairman; William L. Massey,
Linda Breathitt, and Nora Mead
Brownell.

[Docket No. RM96–1–019; Order No. 587–N]

Standards for Business Practices of Interstate Natural Gas Pipelines; Final Rule

Issued March 11, 2002.

1. The Federal Energy Regulatory Commission (Commission) is amending § 284.12(c)(1)(ii) of its open access regulations to require that interstate pipelines permit releasing shippers to recall released capacity and renominate that recalled capacity at any of the scheduling opportunities provided by interstate pipelines. Recalls of released capacity will not be permitted to reduce (bump) already scheduled volumes for replacement shippers unless the replacement shippers are provided with at least one opportunity to rescheduled any bumped volumes, which is similar to the protection afforded interruptible shippers. This rule creates greater

flexibility for firm capacity holders on interstate pipelines by synchronizing the Commission's regulation of recalled capacity with its standards for intra-day nominations. The rule also will enhance competition by freeing up capacity that otherwise would not be released and creating greater parity between scheduling of capacity release transactions and pipeline interruptible service.

2. Background

3. In Order No. 636, the Commission adopted regulations permitting shippers (releasing shippers) to release their capacity to other shippers (replacement shippers).¹ Under these regulations, releasing shippers were permitted to "release their capacity in whole or in part, on a permanent or short-term basis, without restriction on the terms and conditions of the release."² The regulation permits releasing shippers to impose terms for a release transaction under which the releasing shipper reserves the right to recall that capacity to use the capacity itself. As an example, a shipper might include a recall condition in the event that temperature drops below a pre-determined level.³

4. In July 1996, in Order No. 587,⁴ the Commission incorporated by reference consensus standards approved by the Gas Industry Standards Board (now the North American Energy Standards Board (NAESB))⁵ designed to standardize business practices and communication protocols of interstate pipelines in order to create a more integrated and efficient pipeline grid. NAESB is a private, consensus

standards developer whose wholesale natural gas standards are developed by representatives from all segments of the natural gas industry.

5. One aspect of NAESB's standards adopted in Order No. 587 covered capacity release transactions. Of relevance here, two standards, 5.3.6 and 5.3.7, apply to recalls of capacity release transactions.

Standard 5.3.6: If the releasing shipper wishes to recall capacity to be effective for a gas day, the notice should be provided to the transportation service provider and the acquiring shipper no later than 8 a.m. Central Clock Time on nomination day.⁶

Standard 5.3.7: There should be no partial day recalls of capacity. Transportation service providers should support the function of reupping by releasing shippers.⁷

In this context, a partial day recall (also referred to as a flowing gas recalls)⁸ refers to a recall condition that applies only to part of gas day, rather than the full gas day.⁹

6. In 1996, when NAESB first adopted these standards, NAESB's standards provided for one nomination, at 11:30 a.m. CCT¹⁰ for the next gas day and only one intra-day nomination at an indeterminate time. In order to create a more standardized intra-day nomination schedule,¹¹ NAESB amended its standards to provide for three standardized intra-day nomination opportunities: an Evening nomination at 6 p.m. CCT to take effect at 9 a.m. CCT the next gas day, an Intra-Day 1 nomination at 10 a.m. CCT to take effect at 5 p.m. CCT on the same gas day, and an Intra-Day 2 nomination at 5 p.m. CCT to take effect at 9 p.m. CCT on the same gas day.¹²

	Nomination deadline	Effective time
Timely Nomination	11:30 a.m.	9 a.m. next gas day.
Evening Nomination	6 p.m.	9 a.m. next gas day.
Intra-Day 1	10 a.m.	5 p.m. same gas day.
Intra-Day 2	5 p.m.	9 p.m. same gas day.

¹ 18 CFR 284.8 (2001).

² 18 CFR 284.8(b).

³ Pipeline Service Obligations and Revisions to Regulations Governing Self-Implementing Transportation Under Part 284 of the Commission's Regulations, Order No. 636, 57 FR 13267 (Apr. 16, 1992), FERC Stats. & Regs. Regulations Preambles [Jan. 1991–June 1996] ¶ 30,939, at 30,418 (Apr. 8, 1992).

⁴ Standards For Business Practices Of Interstate Natural Gas Pipelines, Order No. 587, 61 FR 39053 (Jul. 26, 1996), FERC Stats. & Regs. Regulations Preambles [July 1996–December 2000] ¶ 31,038 (Jul. 17, 1996).

⁵ The Commission is revising § 284.12 to reflect the name change. The Commission finds good cause for making such a change without notice and

comment since the change is purely administrative. See 5 U.S.C. § 553(b)(A)&(B).

⁶ 18 CFR 284.12(b)(1)(v) (2001), Capacity Release Related Standard 5.3.6.

⁷ 18 CFR 284.12(b)(1)(v) (2001), Capacity Release Related Standard 5.3.7.

⁸ Gulf South, in its comments, contends that the term "partial day recall" is somewhat of a misnomer, and that the more apt term is "flowing day recall." It states that the term partial day recall suggests the recall is for a specified portion of gas day when, in fact, the standard refers only to whether the recall occurs after gas has begun to flow. In this rule, the terms "partial day recall" and "flowing day recall" are used interchangeably to refer to recalls occurring during a gas day after gas has begun to flow, not to recalls between specified times.

⁹ Under the NAESB standards, a gas day runs from 9 a.m. central clock time (CCT) on Day 1 to 9 a.m. CCT the next day (Day 2). 18 CFR 284.12(b)(1)(i), Nominations Related Standards 1.3.1.

¹⁰ CCT refers to Central Clock Time, which includes an adjustment for day light savings time. See 18 CFR § 284.12(b)(1)(i), Nominations Related Standards 1.3.1.

¹¹ See Order No. 587–C, 62 FR at 10687, FERC Stats. & Regs. Regulations Preambles [July 1996–December 2000] ¶ 31,050, at 30,585 (rejecting a proposed NAESB intra-day nomination standard for being vague and non-standardized and providing additional time for NAESB to develop a standardized intra-day nomination schedule).

¹² 18 CFR 284.12(b)(1)(i) (2001), Nominations Related Standard 1.3.2.

NAESB, however, has not amended its capacity release recall standards to take into account its adoption of these standardized intra-day nomination opportunities.

7. In Order No. 637, the Commission adopted § 284.12(c)(1)(ii) of its regulations which requires interstate pipelines to "permit shippers acquiring released capacity to submit a nomination at the earliest available nomination opportunity after the acquisition of capacity."¹³ The purpose of this regulatory change was to permit capacity release transactions to take place on an intra-day basis so that released capacity can compete with pipeline capacity on a comparable basis.¹⁴ The adoption of § 284.12(c)(1)(ii) permits shippers to acquire released capacity and nominate using that capacity at any of the four intra-day nomination opportunities.¹⁵

8. On February 1, 2001, NAESB filed a report with the Commission, in Docket No. RM98-10-000, concerning its development of standards regarding partial day recalls of capacity. According to NAESB, some members believed that partial day recalls fell within the purview of the scheduling equality requirements of Order No. 637, while others did not. Some members, NAESB asserts, believed that partial day recalls are a valid business practice, irrespective of whether this practice is required by Order No. 637. Due to these disagreements, NAESB reports it has been unable to reach consensus on how to proceed.

9. On March 16, 2001, AGA filed a "Reply to February 1, 2001, Gas Industry Standards Board Report and Petition for Clarification and Directive from FERC Regarding Requirement for Capacity Release Scheduling Equality." AGA argued that the Commission should require pipelines to allow partial day recalls as part of their compliance with § 284.12(c)(1)(ii).

10. On October 12, 2001, the Commission issued a Notice of

Proposed Rulemaking (NOPR)¹⁶ proposing to require pipelines to afford releasing shippers enhanced ability to recall released capacity by permitting them to use partial day recalls at any of the four nomination opportunities established by the NAESB standards.

11. Comments

12. Twenty-eight comments on the NOPR were filed.¹⁷ The comments can roughly be divided into three categories: those that supported the proposal, those that either supported or did not object to the proposal, but sought clarifications principally regarding implementation details, and those opposing the proposal. The majority of comments support the proposal.¹⁸ They contend it would provide greater flexibility to releasing shippers, enhance competition by freeing up capacity that otherwise would not be released, and better accommodate retail unbundling programs at the state level.¹⁹ The local distribution companies (LDCs) maintain that under state unbundling mechanisms, they are frequently the suppliers of last resort and, therefore, need to recall capacity in the event marketers fail to deliver.

13. Those opposing the proposal²⁰ contend it would decrease the reliability of the pipeline grid by reducing (bumping) volumes of already scheduled gas and thereby reduce liquidity. They maintain that partial day recalls will reduce reliability because bumping a replacement shipper's scheduled volumes may affect scheduling on a number of pipelines, and bumped replacement shippers will be forced to try and reschedule their gas. Those opposing the proposal also are concerned partial day recalls will reduce the value of released capacity and create less competition between pipeline firm capacity and capacity release. NiSource maintains that partial

day recalls may decrease reliability for LDCs that permit marketers (using other LDCs' released capacity) to bring capacity to their city-gates by permitting a diversion of gas from one LDC market to another.

14. A number of comments raise operational issues relating principally to partial or flowing day recalls occurring during the gas day after capacity has begun to flow. These include: the need for advance notice to pipelines and replacement shippers of capacity to be recalled, and whether the pipeline or releasing shipper should provide the notice;²¹ allocating capacity as well as imbalances and penalties between releasing and replacement shippers when recalls take place during the gas day;²² and ensuring that total volumes delivered do not exceed original contract MDQ.²³ Some comments suggest the Commission convene a technical conference to address these issues.²⁴

15. Discussion

16. Overview

17. The Commission is revising § 284.12(c)(1)(ii) of its regulations to require pipelines to permit recalls of capacity at each nomination opportunity. Specifically, the Commission is requiring pipelines to permit releasing shippers, as a condition of a capacity release, to recall released capacity and renominate such recalled capacity at each nomination opportunity according to the notice and bumping provisions applicable to interruptible shippers.²⁵ Recalls of

²¹ See Comments by Algonquin/Texas Eastern; Dominion; Dynegy; ENA; Gulf South; INGAA; Kinder-Morgan; NiSource; Williston; Industrials.

²² See Comments by Algonquin/Texas Eastern; Dynegy; Gulf South; ENA; INGAA; Kinder-Morgan; NiSource; Williston. As an example, a replacement shipper with capacity of 2400 Dth/day could nominate the entire 2400 Dth for the full gas day, but take 1200 Dth in the first five hours of the day, leaving only 1200 Dth remaining for the remainder of the gas day. If a releasing shipper sought to recall the full 2400 Dth at the Intra-Day 1 cycle taking, which would take effect at 5 p.m., the issue raised by the comments are how to allocate the 2400 Dth between the releasing and replacement shippers and how to determine imbalances and potential penalties. Williston also raises the issue of how to perform such an allocation when there are multiple capacity releases: e.g., a releasing shipper releases capacity to a single replacement shipper who releases that capacity to three other replacement shippers. If the initial releasing shipper recalls, the capacity, Williston requests clarification as to how the remaining daily quantity should be allocated among the three final replacement shippers.

²³ Williston.

²⁴ Comments by EPPG; ENA.

²⁵ The Commission is rescinding the incorporation by reference of NAESB standard 5.3.6 (which requires notice of capacity release recalls by 8 a.m. CCT) and the first sentence of NAESB Standard 5.3.7 (which prohibits partial day recalls

¹³ 18 CFR 284.12(c)(1)(ii) (2001).

¹⁴ Regulation of Short-Term Natural Gas Transportation Services, Order No. 637, 65 FR 10156, 101-58-60 (Feb. 25, 2000), FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,091, at 31,297 (Feb. 9, 2000).

¹⁵ Prior to Order No. 637, NAESB's capacity release nomination standards had not been amended to reflect the intra-day nomination standards. Thus, prior to Order No. 637, a replacement shipper acquiring released capacity had to acquire the capacity and notify the pipeline by 9 a.m. CCT in order to nominate at the Timely Nomination cycle (11:30 a.m. CCT) for the next gas day and could not make use of any intra-day nomination opportunities for the current gas day. With the changes made in § 284.12(c)(1)(ii), shippers will be able to acquire released capacity and submit a nomination at each intra-day nomination opportunity.

¹⁶ Standards For Business Practices Of Interstate Natural Gas Pipelines, 66 FR 53134 (Oct. 19, 2001), IV FERC Stats. & Regs. Proposed Regulations ¶ 32,556 (Oct. 12, 2001).

¹⁷ The commenters and the abbreviations used in this order are listed on the Appendix.

¹⁸ E.g., AGA, APGA, APS/PWEC, Con Edison, Dominion LDCs, ENA, Kentucky, Keyspan, MLGW, PSCNY, PA OCA, Xcel.

¹⁹ Xcel provides a succinct summary of the position:

The proposed rules would provide firm capacity holders, including the Xcel Energy utility operating companies, with increased flexibility in structuring capacity release transactions to best fit their business needs. The Xcel Energy utility operating companies could benefit from the potential increase in value of non-recallable capacity release and from the greater flexibility when a recall is necessary.

Comment at 2.

²⁰ E.g., DETM, Dynegy, EIP, EPSA, NGSA, NiSource, Williston.

released capacity will not be permitted to reduce (bump) already scheduled volumes for replacement shippers unless the replacement shippers are provided with at least one opportunity to reschedule any bumped volumes.²⁶

18. The regulations adopted in this rule will be implemented in two phases. This two-phase approach will ensure an expeditious implementation of partial day recalls for recalls that do not raise the operational details addressed in the comments, while at the same time providing time for NAESB to further consider standards to address the operational issues raised. By May 1, 2002, each pipeline will be required to make a compliance filing, to be effective July 1, 2002, that will permit shippers to recall capacity at both the Timely Nomination cycle and the Evening Nomination Cycle and to recall capacity at any nomination time if the capacity has not been previously scheduled by the replacement shipper. To ease the compliance and review process, the Commission is establishing a standard tariff provision providing a notification schedule for these recalls.

19. Second, the Commission will provide NAESB six months in which to develop standards to apply to the operational details involved in allowing partial or flowing day recalls. NAESB should file a report with the Commission by October 1, 2002, detailing the standards it has adopted (or those it has considered) and all other material relevant to its consideration of such standards. Other industry members can also submit comments by October 1, 2002, and will have an additional 15 days from the filing of the NAESB information to file additional comments on the NAESB report. Upon the receipt of these comments, the Commission will issue a further order regarding implementation of Intra-Day 1 recalls.

20. Regulatory Changes

21. The regulations adopted in this rule will ensure consistency with the original intent of the Commission's capacity release regulations by providing releasing shippers with the

flexibility to structure capacity release transactions that best fit their business needs, by providing greater incentives for releasing shippers to release capacity, and by fostering greater competition for pipeline capacity by creating parity between scheduling of capacity release transactions and pipeline interruptible service. At the same time, the regulations will afford replacement shippers whose capacity is recalled the same advance notice and protection from bumping as provided to interruptible shippers under the Commission's regulations.

22. In Order No. 636, the Commission established the capacity release mechanism to create competition with pipeline firm and interruptible transportation.²⁷ One of the fundamental tenets of the Commission's capacity release regulations is that releasing shippers have the opportunity to establish any recall conditions for their capacity.

23. When NAESB first considered recall standards, it established one notification time for all recalls (8 a.m. CCT) and did not permit partial or flowing day recalls. When NAESB adopted this standard, however, the standards provided for only one nomination a day, at 11:30 a.m. CCT and a single non-standardized intra-day nomination. But the circumstances under which the recall standards were developed have markedly changed as the number of nomination opportunities have now expanded to four nomination opportunities. At the same time, it is apparent from the comments in this rulemaking that the consensus supporting NAESB's existing recall standards no longer exists, and NAESB itself has recognized that it can no longer make progress in resolving this issue. Although the Commission places great reliance on NAESB's development of consensus standards,²⁸ the Commission has found it necessary to resolve disputes between industry segments when NAESB has been unable to reach consensus on issues concerning Commission policy, so that the standards development process can proceed in line with Commission policies.²⁹ In these circumstances

(where consensus no longer exists on recall standards), the Commission must resolve the policy issue over whether to permit greater recall flexibility.

24. An examination of both past and current Commission policy supports allowing releasing shippers to recall capacity more frequently than currently permitted under NAESB's standards.

25. The Commission's general policy adopted in Order No. 636 would permit more extensive recall rights than those permitted by the NAESB standards. Section 284.8(b) of the Commission's regulations (adopted in Order No. 636) expressly permits shippers to "release their capacity in whole or in part, on a permanent or short-term basis, *without restriction on the terms and conditions of the release.*"³⁰ In Order No. 636-A, the Commission recognized that "a releasing shipper may include terms and conditions, such as recall rights, that will ensure it has adequate peak day capacity."³¹ In *Texas Eastern Transmission Corporation*, for example, the Commission rejected a pipeline's proposed restriction on recall rights, stating "any provision relating to recall rights must not operate to impede the ability of releasing shippers to employ recall provisions as terms and conditions of their releases."³² Thus, all recall conditions, including partial day recalls are consistent with the Commission's regulations.

26. Moreover, in Order No. 637, the Commission sought to create greater scheduling parity between capacity release transactions and pipeline services by enabling capacity release transactions to take place on an intra-day basis at each of the four scheduling opportunities.³³ While this regulatory change will enable shippers to release capacity at any nomination opportunity, the existing NAESB recall standards do not permit releasing shippers to take full advantage of the intra-day nomination opportunities by recalling the capacity and renominating that capacity at each of the four scheduling opportunities. Allowing partial day recalls is, therefore, consistent with the overall regulatory changes promulgated in Order Nos. 636 and 637.

of capacity). The Commission is retaining the portion of Standard 5.3.7 that requires transportation service providers to "support the function of repurchasing by releasing shippers." Repurchasing refers to the ability of a releasing shipper to include a condition in a release under which it can recall capacity when needed and, after the recall has ended, the capacity will revert (be repurchased) to the replacement shipper, without the need for a new release.

²⁶ The use of partial day recall rights is voluntary. As with any other recall condition, releasing shippers are free to offer their capacity without partial day recall rights. Whether partial day recall rights are permitted depends on the terms of the releasing shipper's offer.

²⁷ Order No. 636-A, 57 FR 36128 (Aug. 12, 1992), FERC Stats. & Regs. Regulations Preambles [Jan. 1991-June 1996] ¶ 30,950, at 30,556 (Aug. 3, 1992) ("competition between pipeline capacity and released capacity helps ensure that customers pay only the competitive price for the available capacity").

²⁸ Order No. 587, 61 FR at 39057 (Jul. 26, 1996), FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,038, at 30,059.

²⁹ Standards For Business Practices Of Interstate Natural Gas Pipelines, Order No. 587-C, 63 FR 20072 (Apr. 23, 1998), FERC Stats. & Regs.

Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30-668-72 (Apr. 16, 1998) (resolving dispute over bumping of interruptible service by firm service).

³⁰ 18 CFR 284.8(b) (emphasis added).

³¹ Order No. 636-A, 57 FR 36128 (Aug. 12, 1992), FERC Stats. & Regs. Regulations Preambles [Jan. 1991-June 1996] ¶ 30,950, at 30,558 (Aug. 3, 1992).

³² 62 FERC ¶ 61,015, at 61,104 (1993).

³³ 18 CFR 284.12(c)(1)(ii) (2001) (permitting shippers acquiring released capacity to submit a nomination at the earliest available nomination opportunity after the acquisition of capacity).

27. Policy considerations further support enhanced recall rights. Permitting enhanced recall rights will provide firm shippers with added flexibility and will better enable releasing shippers to offer released capacity that competes with the pipelines' interruptible service. The current NAESB standards inhibit the ability of shippers to release capacity because releasing shippers cannot quickly reclaim capacity when they require it for their own use. For example, under the current NAESB standards, in order to recall capacity for the next gas day, a shipper must notify the pipeline by 8 a.m. the day before the recall can take effect and cannot use partial or flowing day recalls. By establishing an 8 a.m. deadline for recall notifications, the standard effectively precludes a releasing shipper from recalling capacity at the Evening Nomination cycle. In fact, a shipper that misses the 8:00 a.m. CCT recall notification time will miss four nomination opportunities and will be unable to have its volume flow until 48 hours after it submits the recall notification.³⁴

28. As a result of such lengthy delays, releasing shippers may not be able to use their recall rights as effectively as possible to ensure that they can retain adequate peak day capacity for their own needs. The delay in rescheduling recalled capacity also can have an adverse competitive impact on the market by reducing the amount of capacity available for release. As AGA points out, if an LDC is a provider of last resort under a state unbundling initiative and is given notice that insufficient supply is being delivered to its city-gate, the LDC will need to recall released capacity for later in the same day or, at least, for the next day. Without the ability to recall capacity more frequently, a releasing shipper with supplier-of-last-resort obligations will be reluctant to release capacity at all since it will not be able to recall that capacity when it is needed. In that event, replacement shippers will have less capacity from which to choose and will have fewer alternatives to purchasing pipeline interruptible service.

29. Replacement shippers benefit from having a more open and competitive capacity market, with more capacity available to compete with pipeline interruptible transportation. As APS/PWEC states, "as a captive shipper

on a fully subscribed pipeline, APS/PWEC supports any initiative that would free up excess capacity (even in the short run)." ³⁵ Replacement shippers will not be required to purchase released capacity with partial day recalls, but will be able to choose the capacity with terms that best fits their needs. Releasing shippers will be able to release capacity without a partial day recall condition and will have an incentive to do so, because a release not subject to recall will be more valuable (and higher priced) than a release subject to recall. Replacement shippers will know the terms of releases upfront and can determine whether to purchase callable capacity or seek more reliable capacity, and can take the recall conditions into account in determining how much the capacity is worth.

30. Under the regulations adopted in this rule, the releasing shipper will be able to recall unscheduled capacity at any of the four nomination cycles and can recall scheduled capacity so long as the replacement shipper has an opportunity to reschedule its gas. The replacement shipper will receive protection against loss of service similar to that interruptible shippers currently receive.

31. In Order No. 587-G, the Commission adopted a regulation stating that when an interruptible shipper's volumes are to be reduced as a result of a nomination by a firm shipper, the interruptible shipper must be provided with advanced notice of such reduction and must be notified whether penalties will apply on the day its volumes are reduced.³⁶ The Commission further determined that interruptible shippers could be bumped by firm intra-day nominations at the first three nomination opportunities, but could not be bumped at the third intra-day nomination opportunity (5 p.m. CCT) since they would not have an opportunity to reschedule their gas for that gas day. The Commission provided this protection against bumping to provide stability in the nomination system, so that shippers can be confident by late afternoon that they will receive their scheduled flows.³⁷

32. This rationale applies equally to replacement shippers, which, under the regulations adopted in this rule, must be given advance notification of any recall and cannot have scheduled volumes reduced unless they have been given an opportunity to reschedule their gas. In

addition, the Commission required pipelines to waive certain non-critical penalties for bumped interruptible shippers, and the same penalty waiver will be applied to bumped replacement shippers.³⁸

33. The Commission recognizes that implementation of recalls at the Intra-Day 1 and 2 cycles can affect flowing gas and, as the comments point out, result in the need to allocate daily nominations (and potentially penalties) between releasing and replacement shippers. But these issues are not insurmountable and should not prevent implementation of partial day recalls. Some pipelines already have implemented partial day recalls on their systems.³⁹ Rather than having pipelines implement partial day recalls based on their own distinct processes for handling allocation and other operational issues, the Commission is providing an opportunity for NAESB to reach consensus on a set of standards that can be applied to all partial day recalls. Therefore, the Commission will postpone implementation of partial or flowing day recalls of scheduled gas at the Intra-Day 1 and Intra-Day 2 cycles, and provide NAESB with six months to develop standards governing recalls at these cycles that affect flowing gas. At the end of this period, NAESB should file with the Commission the standards it has developed or, if it is unable to reach consensus, a report outlining the standards considered, the voting records with regard to these standards, and the reasons for its inability to reach consensus. Other industry members can also submit comments and will have an additional 15 days from the filing of the NAESB information to file additional comments on the NAESB report. Since NAESB has already been working on the partial day recall issue, six months should provide a sufficient time period for developing standards. Once the Commission receives the report from NAESB and the comments, it will issue an order establishing the requirements for partial day recalls.

34. The Commission, however, sees no reason for delaying implementation of partial day recalls for the Evening Cycle and for recalls of unscheduled capacity. Recalls in these situations will not present allocation or other operational difficulties for the pipelines. Such recalls do not affect flowing volumes and, therefore, do not result in the need to allocate daily gas supplies

³⁴ A releasing shipper that misses the 8 a.m. CCT notification time cannot renominate that capacity until 11:30 a.m. CCT the next day, a nomination under which gas will not flow until 9:00 a.m. CCT the day after.

³⁵ APS/PWEC Comment, at 3.

³⁶ 18 CFR 284.12 (c)(1)(i)(A).

³⁷ Order No. 587-G, 63 FR at 20078, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,671-72.

³⁸ Order No. 587-G, 63 FR at 20078-79, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,672-73.

³⁹ Dominion Transmission, Inc., 95 FERC ¶ 61,316, at 62,080 (2001); National Fuel Gas Supply Corporation, 96 FERC ¶ 61,182, at 61,804 (2001).

between releasing and replacement shippers. In order to provide shippers more flexibility in their use of capacity, the Commission will require pipelines by May 1, 2002, to file tariff sheets, as discussed below, to implement partial day recalls for the Evening Cycle and for unscheduled capacity. These tariff sheets are to become effective by July 1, 2002.

35. Schedule for Implementation of Recalls for Evening Nomination Cycle and Unscheduled Capacity

36. The NOPR proposed that no advance notice of recalls would be provided, so that the recall and a renomination of the releasing shipper would be provided at each of the standard nomination cycles. For example, under the proposal in the NOPR, the releasing shipper would notify the pipeline at 6 p.m. CCT (Evening Nomination) that capacity is being recalled and would simultaneously submit a nomination at the same time. The replacement shipper would not be notified of the bump, under this proposal, until the deadline for reporting of scheduled volumes (10 p.m. CCT).

37. A number of comments, however, maintain that recall notices and nominations should not be simultaneous and that pipelines and replacement shippers need advance

notice of recalls. Whether to establish an advance notification requirement for recalls, and how that notice should be provided, are issues NAESB needs to consider during its deliberations. The treatment of advance notification can determine whether recalls at the Intra-Day 2 cycle can bump scheduled volumes. If NAESB provides for advance notice of recalls to pipelines and replacement shippers, releasing shippers could be permitted to bump scheduled gas at the Intra-Day 2 cycle, since replacement shippers will have sufficient advance notice to reschedule bumped gas at the Intra-Day 2 cycle.⁴⁰ On the other hand, if advance notice is not provided, then, under this rule, recalls would not be permitted at the Intra-Day 2 cycle since the replacement shipper would not have an opportunity to reschedule its gas.

38. Since the Commission is implementing recalls of scheduled gas at the Evening Nomination cycle and recalls of unscheduled gas at the Intra-Day 1 and Intra-Day 2 cycles, pipelines will need to implement an interim schedule for implementing recalls for these cycles. In order to assure expeditious compliance with these requirements, the Commission is establishing, as discussed below, an interim timeline for recalls and will require each pipeline to include

standard tariff language in its tariff providing for such recalls.

39. The fundamental precept of the interim schedule being adopted by the Commission is that releasing shippers must be provided with sufficient time after receipt of scheduled quantities to inform the pipeline of a recall. Releasing shippers, such as LDCs, need to be aware of the scheduled volumes for their systems prior to determining whether they will need to recall capacity. Thus, the advance notification period should give releasing shippers the time to evaluate the scheduled quantities information before having to submit the recall notice.⁴¹ Further, although the Commission is not convinced that the existing 3 1/2 hour advance notice requirement for the Timely Nomination cycle⁴² is necessary, the Commission will permit pipelines to continue to use this notification period for notification of recalls for the Timely Nomination cycle while NAESB considers the schedule for recalls.

40. Based on these precepts, the Commission is establishing the following interim schedule for notification to pipelines and replacement shippers of recalls of capacity at the Evening Nomination cycle and for recalls of unscheduled capacity.

Nomination cycle (all times in CCT)	Receipt of scheduled volumes (from prior nomination cycle)	Recall notification to pipeline	Pipeline notification to replacement shipper of recall	Nomination time (same day)
Timely	NA	8 a.m.	9 a.m.	11:30 a.m.
Evening	4:30 p.m. same day	5 p.m.	6 p.m.	6 p.m.
Intra-Day 1	10 p.m. CCT prior day	8 a.m.	9 a.m.	10 a.m.
Intra-Day 2	2 p.m. same day	3 p.m.	4 p.m.	5 p.m.

41. To ease the compliance and review burden on both pipelines and shippers, each pipeline is required to file standard tariff language to implement such recalls stating the following:

Releasing shippers may, to the extent permitted as a condition of the capacity release, recall released capacity (scheduled or unscheduled) at the Timely Nomination cycle and the Evening Nomination cycle, and recall unscheduled released capacity at the

Intra-Day 1 and Intra-Day 2 Nomination cycles by providing notice to the Transporter by the following times for each cycle: 8 a.m. CCT for the Timely Nomination cycle; 5:00 p.m. CCT for the Evening Nomination Cycle; 8 a.m. CCT for the Intra-Day 1 Nomination cycle, and 3:00 p.m. for the Intra-Day 2 Nomination cycle. Notification to replacement shippers provided by Transporter within one hour of receipt of recall notification.

The Commission will revisit this schedule after NAESB has had an

opportunity to develop standardized timelines for partial day recalls.

42. The Commission will address below those comments opposing or suggesting changes in the regulation or requesting clarification. Comments addressing procedural issues will not be addressed since NAESB will be considering those issues.

⁴⁰ If advance notice of recalls is provided, the bumping rules for recalled capacity may not need to be identical to those for interruptible shippers. Interruptible shippers cannot be bumped at the Intra-Day 2 cycle because, under current NAESB standards, they are not provided with advance notice of the bump and so cannot renominate at the Intra-Day 2 cycle. 18 CFR 284.12(b)(1)(1), Nominations Related Standards 1.3.2 (Intra-Day 2 nomination is received at 5 p.m. CCT with no

advance notice to interruptible shippers of volumes to be bumped). In contrast, if advance notice of recalls is provided to replacement shippers, their scheduled capacity can be recalled at the Intra-Day 2 cycle because the replacement shipper will have sufficient notice to renominate at the Intra-Day 2 cycle.

⁴¹ For example, under the Timely Nomination cycle, scheduled volumes are provided at 4:30 p.m.

Releasing shippers need sufficient time to evaluate this information before determining whether to recall capacity for the 6 p.m. Evening Nomination cycle.

⁴² Capacity Release Related Standards 5.3.6 (notice must be given by 8 a.m. CCT for recall effective at the 11:30 a.m. Timely Nomination cycle).

43. Comments on Adoption of Partial Day Recall Requirement

44. Those opposing adoption of a regulation permitting partial day recalls contend that permitting any partial day recalls will operate to diminish the attractiveness of released capacity, and will, therefore, result in limiting competition between pipeline firm and released capacity. They further maintain that allowing partial day recalls will be harmful to replacement shippers, because replacement shippers will be unable to reschedule gas bumped by the partial day recall. DETM contends that, for better or worse, all gas transactions occur for a full gas day, and that this will create difficulties for replacement shippers trying to reschedule gas subject to partial day recalls. DETM further maintains that no data supports the proposition that the availability of partial day recalls will have any measurable impact on the availability of released capacity.

45. Since Order No. 636, the Commission's regulation of released capacity has proceeded from the presumption that the best way to improve access to capacity is to provide both releasing and replacement shippers as much flexibility as possible in structuring their capacity release transactions. In Order No. 637, for instance, the Commission required pipelines to permit releasing and replacement shippers to consummate capacity release transactions at each of the four intra-day nomination opportunities to ensure that replacement shippers could obtain capacity when they need it.⁴³ Similarly, allowing partial day recalls will provide releasing shippers with similar flexibility to structure capacity releases that fit their requirements. Indeed, as the gas market has been developing, shippers want more flexibility, not less, to adjust nominations on an intra-day basis.⁴⁴ Allowing partial day recalls is a step towards the Commission's, as well as the industry's, goal of providing shippers with enhanced scheduling opportunities so that they can adjust their gas nominations to accord with their market needs.⁴⁵

46. Moreover, it is not clear that prohibiting partial day recalls would benefit replacement shippers in the long run. DETM and Dynegy appear to be

assuming that without partial day recalls, firm shippers will release the same amount of capacity on a full day's basis as they would if partial day recalls are available. However, many of the comments point out that firm shippers that need capacity on short notice are reluctant to release their capacity at all if they are unable to recall that capacity in the event of changed circumstances, such as dropping temperatures or the failure of a marketer to deliver gas.⁴⁶ According to the comments, this is particularly true for LDCs with supplier-of-last-resort obligations that need to be able to recall capacity quickly if marketers fail to provide gas to the LDCs city-gate.⁴⁷ Allowing partial day recalls will remove this disincentive to release capacity, thereby making incremental capacity available and benefitting replacement shippers by providing them with more options, particularly on fully subscribed pipelines.⁴⁸

47. Dynegy, DETM, and EPSA further assert that allowing partial day recalls may make capacity releases subject to such recalls less valuable to replacement shippers. In the first place, as noted above, the commenters are assuming such capacity will be available for release if partial day recall rights were not available to the releasing shipper, an assumption that other comments show is not necessarily correct. Released capacity available subject to partial day recall is certainly more valuable to replacement shippers than not having that capacity available at all.

48. Moreover, if replacement shippers find that released capacity with partial day recalls is too unreliable, they need not purchase that released capacity and can negotiate with the releasing shippers for conditions providing more reliable service. Under the regulations adopted here, releasing shippers are not required to include partial day recalls in their releases. Releasing shippers can release capacity on a full day basis (not subject to partial day recalls) and will have an incentive to do so, because a full day release will be more valuable (and higher priced) than a partial day

recall release. The replacement shippers will know the terms of releases upfront and can determine whether to purchase that capacity, negotiate other terms with the releasing shipper, or seek more reliable capacity, and can take the recall conditions into account in determining how much the capacity is worth. In a fully functioning market, buyers and sellers negotiate over the terms of their deals so that the price and other components reflect terms that are mutually agreeable to both parties. Imposing artificial regulatory limits on the negotiating position of one party to the transaction, as proposed by those opposing partial day recalls, is the antithesis of fully functioning markets, and can only create a less efficient marketplace.

49. DETM and Dynegy also contend that permitting partial day recalls will reduce the reliability of the pipeline grid because replacement shippers are subject to losing their capacity and may be unable to reschedule capacity. These arguments are reminiscent of the arguments made in 1998 against allowing firm intra-day nominations to bump interruptible transportation on the grounds that interruptible shippers would have difficulty rescheduling their gas.⁴⁹ In that case, the Commission rejected such claims, finding that:

Firm shippers are paying reservation charges for priority rights and those rights should include the right to have a nomination become effective as early as possible on the gas day following the nomination. Interruptible shippers voluntarily take the risk that their service will be interrupted and while they are entitled to advance notice of such interruption, they should not be able to prevent firm shippers from having their nominations take effect at the earliest possible time. Gas flows on the interstate grid 24-hours a day, and is consumed throughout the day, so interruptible shippers need to be prepared to adjust gas volumes even during non-business hours.⁵⁰

50. In this instance, firm shippers paying reservation charges should similarly have the ability to control the use of their capacity by employing partial day recalls. Shippers purchasing released capacity subject to partial day recalls, like those purchasing interruptible transportation, are taking the risk that their scheduled quantities may be disrupted. As gas markets continue to develop, such adjustments will be increasingly necessary to provide those shippers holding firm

⁴⁶ See Comments of Dominion LDCs, at 4 (partial day recalls "will free up capacity that would otherwise be held by LDCs and other shippers that cannot risk releasing it for an extended period"); Kentucky ("the inability to reschedule recalled capacity will result in the reduction of the amount of capacity available, thereby adversely impacting competition").

⁴⁷ See Comments of AGA, Dominion LDCs, APGA, Con Edison, Kentucky, KeySpan, PSCNY (partial day recalls crucial to retail access programs where recall is needed to ensure reliability).

⁴⁸ See Comment of APS/PWEC, at 3 (supporting partial day recalls as making incremental capacity available on fully subscribed pipelines).

⁴³ 18 CFR 284.12(c)(1)(ii).

⁴⁴ See Reliant Energy Gas Transmission Company, 93 FERC ¶ 61,141 (2000) (proposal for hourly nominations to meet customer needs for quick adjustment due to demand changes).

⁴⁵ NAESB's standards recognize that the current nomination scheduling is merely "an interim step to continuous and contiguous scheduling." Nominations Related Standards 1.1.2.

⁴⁹ See Order No. 587-G, 63 FR at 20077-78, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,669-30,672.

⁵⁰ Order No. 587-G, 63 FR at 20078, FERC Stats. & Regs. Regulations Preambles [July 1996-December 2000] ¶ 31,062, at 30,671.

capacity with the utmost flexibility in their use of the capacity for which they pay.

51. Moreover, like interruptible shippers, replacement shippers are protected, because bumping of scheduled volumes is only permitted if the replacement shipper has at least one opportunity to reschedule its gas. Replacement shippers also have tools available, such as pooling, gas package identifiers, and ranking, that they can use to manage their gas supplies in the event of a bump.⁵¹

52. WDG maintains that the Commission should not exempt the Intra-Day 2 nomination from a partial day recall. It argues that the replacement shippers have fair notice that their capacity is recallable, and therefore are not prejudiced by having a recall at the Intra-Day 2 cycle.

53. The regulation adopted in this rule does not prohibit all recalls at the Intra-Day 2 cycle. Recalls of unscheduled capacity can be made at the Intra-Day 2 cycle. As discussed earlier, NAESB is to consider establishing a notification schedule by which pipelines and replacement shippers are to be notified of recalls. Bumping at the Intra-Day 2 cycle may be permitted depending on whether the replacement shipper is given sufficient time to renominate any bumped gas at the Intra-Day 2 cycle.

54. DETM maintains that the partial day recall issue is not a policy dispute, but a business issue that should be left to NAESB to resolve. It argues that the Commission has historically deferred to the determinations of NAESB on business issues and, therefore, should not overturn the business decision by NAESB to prohibit partial day recalls.

55. The dispute here is not simply a question of business practices, but a question of regulatory policy regarding the relative rights of releasing and replacement shippers under the Commission's capacity release mechanism. Here, the Commission has determined that, under its regulations, releasing shippers should be given full rights to use their capacity flexibly by recalling that capacity on an intra-day basis, and that the contrary NAESB standards should no longer be incorporated by reference.

56. It is true that the Commission gives great weight to the standards adopted by NAESB, because these standards represent a consensus of the industry. In fact, the Commission

initially adopted NAESB's consensus standards limiting capacity release recalls, even though the Commission's regulations (§ 284.8 (b)) would have permitted partial day recalls. Now, however, it is clear from the record of deliberations at NAESB, and the comments filed in this proceeding, that the existing NAESB standards on partial day recalls no longer command a consensus of the industry.⁵² At this point, NAESB is stalemated, without being able to achieve a consensus in either direction. Since consensus no longer obtains, the Commission needs to resolve the policy dispute and has determined that allowing partial day recalls is consistent with the Commission's regulations, will provide incentives to release additional capacity, and will foster enhanced competition.

57. Requests for Clarification

58. A number of the comments ask for clarification of aspects of the regulations and the way in which partial day recalls will operate.

59. Applicability of Recall Conditions

60. NiSource maintains the Commission's regulation is vague and seems to imply that all released capacity is subject to partial day recalls. Williams and ENA similarly seek clarification that parties retain the flexibility to decide whether capacity is recallable on an intra-day basis. Williams further seeks clarification that the proposed rule is prospective only and does not affect previous capacity release contracts.

61. The Commission has revised its proposed regulation to make clear that pipelines need only provide releasing shippers with the opportunity to include partial day recalls as a condition in capacity release offers. Whether a partial day recall applies to a capacity release will depend upon the terms of the agreement between the releasing and replacement shipper. Because the terms of the agreement govern, the Commission agrees with Williams that implementation of this regulation is prospective only and will not change the terms of already negotiated capacity release transactions.

⁵² Under NAESB's procedures, a consensus is required to approve standards, but equally a consensus is needed to change or remove a standard. For example, if NAESB's current partial day recall standards (5.3.6 and 5.3.7) were resubmitted for a vote today, the comments make clear that these standards would not command a consensus at NAESB.

62. Schedule for Notification of Recalls for Timely Nomination Cycle and Reputs

63. The Industrials maintain that the Commission should not eliminate NAESB standard 5.3.6 which establishes 8 a.m. CCT as the deadline for notification of a recall applicable to the Timely Nomination cycle (11:30 a.m.). The Industrials are concerned that the elimination of this provision will force all recalls into the intra-day cycles or will mean that recall timing will be left either to the contract between the releasing and replacement shipper or to individual tariff provisions. The Industrials further request that the Commission consider a timeline for notification of reputs (in which recalled capacity reverts to the replacement shipper after a recall ends), or request NAESB to consider this issue.

64. The Commission recognizes that a standard timeline for recall notification is needed and is referring this issue to NAESB for consideration of a new standard. In the interim while NAESB is considering a new standard, the Commission is permitting pipelines to continue to use the notification period in current standard 5.3.6 for the Timely Nomination cycle, and, as described earlier, has established an interim notification schedule for the other nomination cycles. NAESB also should consider whether a schedule or timeline for reput notification is necessary.

65. Penalty Exposure

66. Dynegy and NGSa maintain that partial day recalls should not result in greater penalty exposure for shippers whose capacity has been recalled. As discussed earlier, the Commission in Order No. 587-G required pipelines to waive non-critical penalties for bumped interruptible shippers. Pipelines should apply the same waivers for gas bumped through partial day recalls.

67. Effect on Alternate Points

68. NiSource seeks clarification that partial day recalls will not permit the releasing shipper recalling capacity to change to an alternate point and bump firm capacity that is already scheduled (by a third party) at that point. The recall only permits the releasing shipper to displace gas scheduled by the replacement shipper. The Commission agrees that partial day recalls will not give the recalling shipper any greater scheduling rights vis a vis third parties.

69. Pipelines Offering Non-Standard Nomination Opportunities

70. Dominion requests clarification that pipelines offering more nomination opportunities than the four standard

⁵¹ 18 CFR § 284.12 (b)(1)(i), Nominations Related Standards 1.3.18, 1.3.23, 1.3.24. Pooling together with ranking permit shippers to designate which supplies or markets should be cut first in the event scheduled volumes are reduced.

times provided in the NAESB standards, need not offer partial day recall at non-standard nomination times. Dominion maintains that it provides additional nomination times early in the morning (7:45 a.m. CCT) and late in the evening (8:45 p.m.), and states that its staffing, and that of shippers, at these times does not permit processing of recalls. In addition, Dominion contends that other pipelines are not equipped to coordinate recalls at those hours.

71. Pipelines are certainly free to provide for recalls at non-standard nomination periods. However, in implementing recalls during the interim period in which NAESB is considering standards, the Commission will require recalls to be processed only at the standard nomination periods; pipelines need not permit recalls at any non-standard nomination times. In considering standards for partial day recalls, NAESB should consider whether standards should be developed to permit recalls at certain non-standard nomination opportunities.

72. Effect on Already Accepted Partial Day Recall Programs

73. Dominion requests clarification that the final rule does not affect Dominion's settlement in its Order No. 637 proceeding in which it provides partial day recalls at certain nomination opportunities. For example, Dominion states that it currently does not permit recalls at the Intra-Day 1 cycle, although it does not object to permitting such recalls if required by the Commission.

74. All pipelines will be required to conform to the requirements of the Commission regulation, regardless of the terms of previous approved tariffs. The Commission is acting under section 5 of the Natural Gas Act in requiring pipelines to permit releasing shippers to use partial day recalls and is seeking to establish standards to apply to such recalls across the interstate grid. Accordingly, all pipelines with tariffs inconsistent with the Commission's regulation must comply with that regulation. Dominion, for instance, is

required, as are the other pipelines, to permit recalls at the Intra-Day 1 cycle (to which it has no objection). Similarly, Dominion is required to permit recalls under the schedule established by the Commission in this rule for the interim period while NAESB is considering standards for partial day recalls, and will be required to comply with subsequent timeline NAESB develops and the Commission adopts.

75. Pipeline Capacity

76. EIP is concerned that partial day recalls are at odds with the NAESB standards requiring that all nominations be for daily quantities. EIP maintains that if partial day recalls are permitted for released capacity, pipelines should be permitted to sell their capacity for less than a full day as well.

77. EIP appears to be suggesting that a partial day recall refers to a sale of capacity for a time period of less than one day, whereas pipelines under the NAESB standards can only sell capacity for a full day's quantity. The Commission is not establishing different standards for pipeline capacity as compared to released capacity. As Gulf South explains in its comments, a partial day recall should not be viewed as a recall for a specific portion (number of hours) of a gas day. Rather, the recall is for a proportionate share of the total contract quantity. For example, if a capacity release is for a contract quantity of 2400 Dth, and the replacement shipper flowed 800 Dth during the first eight hours prior to recall, the releasing shipper would still have a contract quantity of 1600 Dth remaining on the contract for the remainder of the gas day. In the same way, pipelines can sell capacity at each of the intra-day nomination opportunities whenever capacity is available.⁵³

⁵³ Indeed, Commission policy requires pipelines to sell capacity at the maximum tariff rate whenever that capacity is available, including on an intra-day basis. Tennessee Gas Pipeline Company, 91 FERC ¶ 61,053, at 61,190 (2000); 18 CFR 284.7 & 284.9 (must sell services without regard to duration of the service).

78. Notice of Use of Voluntary Consensus Standards

Office of Management and Budget Circular A-119 (§ 11) (February 10, 1998) provides that when a federal agency issues or revises a regulation containing a standard, the agency should publish a statement in the final rule identifying whether a voluntary consensus standard or a government-unique standard is being adopted. In this rulemaking, the Commission is issuing its own regulation and rescinding the incorporation by reference of NAESB standard 5.3.6 and part of 5.3.7, because the existing NAESB standard has not been revised to take into account changed circumstances, there is no longer consensus supporting this standard, and the existing standard fails to reflect Commission policy.

79. Information Collection Statement

80. The Office of Management and Budget's (OMB) regulations in 5 CFR 1320.11 require that it approve certain reporting and recordkeeping requirements (collections of information) imposed by an agency. Upon approval of a collection of information, OMB will assign an OMB control number and an expiration date. Respondents subject to the filing requirements of this Rule will not be penalized for failing to respond to these collections of information unless the collections of information display a valid OMB control number.

81. The final rule will affect one existing data collection, FERC-545 "Gas Pipeline Rates: Rate Change (Non-Formal)" (OMB Control No. 1902-0154). The following burden estimates are related only to this rule and include the costs of complying with the tariff filing requirement. Since this final rule will be implemented in two phases, the number of responses per respondent has been increased from one, as proposed in the NOPR, to two because each respondent will need to make two tariff filings, one for phase one and one for phase two.

Data collection	Number of respondents	Number of responses per respondent	Hours per response	Total annual hours
FERC-545	93	2	38	7,068
				FERC-545
Annualized Capital/Startup Costs				\$397,714
Annualized Costs (Operations & Maintenance)				0
Total Annualized Costs				397,714

The cost per respondent is \$4,276.00 (rounded off).

82. The Commission sought comments to comply with these requirements. Comments were received from twenty-eight entities. No comments addressed the reporting burden imposed by these requirements. The substantive issues raised by the commenters are addressed within the rule.

83. The Commission's regulations adopted in this rule are necessary to further the process begun in Order No. 587 of creating a more efficient and integrated pipeline grid by standardizing the business practices and electronic communication of interstate pipelines. Adoption of these regulations will update the Commission's regulations relating to business practices and provide greater flexibility for capacity holders on interstate pipelines by synchronizing the Commission's regulation of recalled capacity with its standards for intra-day nominations. The public also benefits by having greater competition across the pipeline grid as a result of firm capacity holders having increased flexibility in structuring their capacity release transactions.

84. The Commission has assured itself, by means of its internal review, that there is specific, objective support for the burden estimates associated with the information requirements. The information required in the Final Rule will help the Commission carry out its responsibilities under the Natural Gas Act and conforms to the Commission's plan for efficient information collection, communication, and management within the natural gas industry.

85. Interested persons may obtain information on the reporting requirements by contacting the following: Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426 [Attention: Michael Miller, Office of the Chief Information Officer, CI-1, (202) 208-1415, or mike.miller@ferc.fed.gov] or the Office of Management and Budget, Office of Information and Regulatory Affairs, Attention: Desk Officer for the

Federal Energy Regulatory Commission, 725 17th Street, NW., Washington, DC 20503. The Desk Officer can also be reached at (202) 395-7318, or fax: (202) 395-7285.

86. Environmental Analysis

87. The Commission is required to prepare an Environmental Assessment or an Environmental Impact Statement for any action that may have a significant adverse effect on the human environment.⁵⁴ The Commission has categorically excluded certain actions from these requirements as not having a significant effect on the human environment.⁵⁵ The regulations adopted in this rule fall within categorical exclusions in the Commission's regulations for rules that are clarifying, corrective, or procedural, for information gathering, analysis, and dissemination, and for sales, exchange, and transportation of natural gas that requires no construction of facilities.⁵⁶ Therefore, an environmental assessment is unnecessary and has not been prepared.

88. Regulatory Flexibility Act Certification

89. The Regulatory Flexibility Act of 1980 (RFA)⁵⁷ generally requires a description and analysis of final rules that will have significant economic impact on a substantial number of small entities. The regulations proposed here impose requirements only on interstate pipelines, which are not small businesses, and, these requirements are, in fact, designed to benefit all customers, including small businesses. Accordingly, pursuant to § 605(b) of the RFA, the Commission hereby certifies that the regulations adopted herein will not have a significant adverse impact on a substantial number of small entities.

⁵⁴ Order No. 486, Regulations Implementing the National Environmental Policy Act, 52 FR 47897 (Dec. 17, 1987), FERC Stats. & Regs. Preambles 1986-1990 ¶ 30,783 (1987).

⁵⁵ 18 CFR 380.4.

⁵⁶ See 18 CFR 380.4(a)(2)(ii), 380.4(a)(5), 380.4(a)(27).

⁵⁷ 5 U.S.C. 601-612.

90. Document Availability

91. In addition to publishing the full text of this document in the **Federal Register**, the Commission provides all interested persons an opportunity to view and/or print the contents of this document via the Internet through FERC's Home Page (<http://www.ferc.gov>) and in FERC's Public Reference Room during normal business hours (8:30 a.m. to 5 p.m. Eastern time) at 888 First Street, NE., Room 2A, Washington, DC 20426.

92. From FERC's Home Page on the Internet, this information is available in both the Commission Issuance Posting System (CIPS) and the Records and Information Management System (RIMS).

—CIPS provides access to the texts of formal documents issued by the Commission since November 14, 1994.

—CIPS can be accessed using the CIPS link or the Documents & Filing link. The full text of this document is available on CIPS in ASCII and WordPerfect 8.0 format for viewing, printing, and/or downloading.

—RIMS contains images of documents submitted to and issued by the Commission after November 16, 1981. Documents from November 1995 to the present can be viewed and printed from FERC's Home Page using the RIMS link or the Documents & Filing link. Descriptions of documents back to November 16, 1981, are also available from RIMS-on-the-Web; requests for copies of these and other older documents should be submitted to the Public Reference Room.

93. User assistance is available for RIMS, CIPS, and the Website during normal business hours from our Help line at (202) 208-2222 (E-Mail to WebMaster@ferc.fed.us) or the Public Reference at (202) 208-1371 (E-Mail to public.referenceroom@ferc.fed.us).

94. During normal business hours, documents can also be viewed and/or printed in FERC's Public Reference Room, where RIMS, CIPS, and the FERC Website are available. User assistance is also available.

95. Implementation Dates

96. As discussed herein, interstate pipelines are required, by May 1, 2002, to make tariff filings, to become effective by July 1, 2002, to comply with the requirement to implement recalls of scheduled and unscheduled capacity for the Timely and Evening Nomination cycles and for recalls of unscheduled capacity. Each tariff filing must include the tariff language set forth at P. 41.

97. By October 1, 2002, NAESB should file comments with the Commission detailing the standards NAESB has adopted relating to partial day recalls or, if none has been adopted, those that were considered, as well as all other material relevant to NAESB's consideration of the standards. Other industry members also can submit comments by October 1, 2002, and will have until October 15, 2002 to file additional comments on the NAESB report.

98. Effective Date

99. These regulations are effective April 17, 2002. The Commission has determined, with the concurrence of the Administrator of the Office of Information and Regulatory Affairs of OMB, that this rule is not a "major rule" as defined in section 351 of the Small Business Regulatory Enforcement Fairness Act of 1996.

List of Subjects in 18 CFR Part 284

Continental shelf, Incorporation by reference, Natural gas, Reporting and recordkeeping requirements.

By the Commission.

Magalie R. Salas,
Secretary.

In consideration of the foregoing, the Commission amends Part 284, Chapter I, Title 18, *Code of Federal Regulations*, as follows.

PART 284—CERTAIN SALES AND TRANSPORTATION OF NATURAL GAS UNDER THE NATURAL GAS POLICY ACT OF 1978 AND RELATED AUTHORITIES

1. The authority citation for part 284 continues to read as follows:

Authority: 15 U.S.C. 717–717w, 3301–3432; 42 U.S.C. 7101–7532; 43 U.S.C. 1331–1356.

2. Section 284.12 is amended as follows:

a. The heading of paragraph (b) is revised by removing the word "GISB" and adding, in its place, the word "NAESB."

b. Paragraphs (b)(1) and (b)(2) are amended by removing the words "Gas Industry Standards Board" and adding, in their place, the words "North American Energy Standards Board."

b. Paragraph (b)(1)(v) is revised.

c. The heading of paragraph (c)(1)(ii) is revised, and the text of paragraph of (c)(1)(ii) is designated as (c)(1)(ii)(A).

d. Paragraph (c)(1)(ii)(B) is added.

The revised and added text reads as follows:

§ 284.12 Standards for pipeline business operations and communications.

* * * * *

(b) * * *

(1) * * *

(v) Capacity Release Related Standards (Version 1.4, August 31, 1999), with the exception of Standard 5.3.6 and the first sentence of Standard 5.3.7.

* * * * *

(c) * * *

(1) * * *

(ii) Capacity release scheduling.

(A) * * *

(B) A pipeline must permit releasing shippers, as a condition of a capacity release, to recall released capacity and renominate such recalled capacity at each nomination opportunity. Each replacement shipper must be provided with advance notice of such recall and must be notified whether penalties will apply on the day its volumes are reduced.

* * * * *

Note: The following appendix will not appear in the Code of Federal Regulations.

Appendix**COMMENTS FILED**

[Docket No. RM96–1–019]

Commenter	Abbreviation
American Gas Association	AGA.
Algonquin Gas Transmission Company and Texas Eastern Transmission Corporation	Algonquin/Texas Eastern.
American Public Gas Association	APGA.
Arizona Public Service Company and Pinnacle West Energy Corporation	APS/PWEC.
Consolidated Edison Company of New York and Orange and Rockland Utilities, Inc	Con Edison.
Dominion Transmission, Inc	Dominion.
Duke Energy Trading and Marketing, LLC	DETM.
Dynegy Marketing and Trade	Dynegy.
East Ohio Gas Company, The Peoples Natural Gas Company, Hope Gas, Inc	Dominion LDCs.
El Paso Pipeline Group	EPPG.
Enron North America Corp	ENA.
Enron Interstate Pipelines	EIP.
Electric Power Supply Association	EPSA.
Gulf South Pipeline Company	Gulf South.
Interstate Natural Gas Association of America	INGAA.
Public Service Commission, Commonwealth of Kentucky	Kentucky.
KeySpan Delivery Companies	Keyspan.
American Gas Association	AGA.
Kinder Morgan Pipelines	Kinder Morgan.
Memphis Light, Gas and Water Division	MLGW.
Natural Gas Supply Association	NGSA.
Public Service Commission of New York	PSCNY.
NiSource, Inc	NiSource.
Pennsylvania Office of Consumer Advocate	PA. OCA.
Process Gas Consumers Group, American Forest & Paper Association, and Georgia Industrial Group	Industrials.
Williams Companies	Williams.
Williston Basin Interstate Pipeline Company	Williston.
Wisconsin Distributor Group	WDG.

COMMENTS FILED—Continued

[Docket No. RM96-1-019]

Commenter	Abbreviation
Xcel Energy Services, Inc	Xcel.

[FR Doc. 02-6239 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF THE TREASURY

Bureau of Alcohol, Tobacco and Firearms

27 CFR Part 4

[T.D. ATF-475; Ref. Notice No. 924]

RIN: 1512-AC29

Addition of New Grape Variety Names for American Wines (2000R-322P)

AGENCY: Bureau of Alcohol, Tobacco and Firearms, Department of the Treasury.

ACTION: Treasury decision, final rule.

SUMMARY: The Bureau of Alcohol, Tobacco and Firearms (ATF) is adding four new names to the list of prime grape variety names for use in designating American wines: Albariño, Alvarinho, Black Corinth, and Fiano.

EFFECTIVE DATE: Effective May 17, 2002.

FOR FURTHER INFORMATION CONTACT: Jennifer Berry, Bureau of Alcohol, Tobacco and Firearms, Regulations Division, 111 W. Huron Street, Room 219, Buffalo, NY 14202-2301; telephone (716) 434-8039.

SUPPLEMENTARY INFORMATION:

Background

Under the Federal Alcohol Administration Act (27 U.S.C. 201 *et seq.*) (FAA Act), wine labels must provide the consumer with adequate information as to the identity of the product. The FAA Act also requires that the information appearing on wine labels not mislead the consumer.

To help carry out these statutory requirements, ATF has issued regulations, including those that designate grape varieties. Under 27 CFR 4.23(b) and (c), a wine bottler may use a grape variety name as the designation of a wine if at least 75 percent of the wine (51 percent in the case of wine made from *Vitis labrusca* grapes) is derived from that grape variety. Under § 4.23(d), a bottler may use two or more grape variety names as the designation of a wine if all of the grapes used to make the wine are of the labeled

varieties, and the percentage of the wine derived from each variety is shown on the label.

Treasury Decision ATF-370 (61 FR 522), January 8, 1996, adopted a list of grape variety names that ATF determined to be appropriate for use in designating American wines. The list of prime grape names and their synonyms appears at § 4.91, while alternative grape names temporarily authorized for use are listed at § 4.92. We believe the listing of approved grape variety names for American wines will help standardize wine label terminology and prevent consumer confusion.

How May New Varieties Be Added to the List of Prime Grape Names?

Under § 4.93, any interested person may petition ATF to add additional grape varieties to the list of prime grape names. The petitioner should provide evidence of the following:

- Acceptance of the grape variety;
 - The validity of the name for identifying the grape variety;
 - That the variety is used or will be used in winemaking; and
 - That the variety is grown and used in the United States.
- Documentation submitted with the petition may include:
- A reference to the publication of the variety's name in a scientific or professional journal of horticulture or a published report by a professional, scientific or winegrowers' organization;
 - A reference to a plant patent, if patented; and
 - Information about the commercial potential of the variety, such as the acreage planted and its location or market studies.

Section 4.93 also places certain eligibility restrictions on the approval of grape names. We will not approve a name:

- If it has previously been used for a different grape variety;
- If it contains a term or name found to be misleading under § 4.39; or
- If a name of a new grape variety contains the term "Riesling."

The Director will not approve the name of a new grape variety developed in the United States if the name contains words of geographical significance, place names, or foreign words which are misleading under § 4.39.

Notice 924

In Notice 924, published on July 19, 2001, ATF proposed to add the names Albariño, Alvarinho, Black Corinth, and Fiano to the list of approved grape variety names in § 4.91. We based the proposal on the petitions and evidence described below. We received no comments to the notice. Because the petitioners provided sufficient evidence to support the requirements of § 4.93, we are adding the new names to the approved list.

Petitions

Petition for Albariño/Alvarinho

Havens Wine Cellars of Napa, California, petitioned ATF to add "Albariño" to the list of prime grape names approved for the designation of American wines. Grown for centuries in Spain and Portugal, Albariño, a white *Vitis vinifera* grape, is relatively new to the United States. In Portugal the grape is called "Alvarinho."

The petitioners stated that Albariño has long been recognized in Europe and in academic communities. As evidence of this, the petitioners submitted the following supporting documents provided by Professor Carole Meredith of the Viticulture and Enology Department at the University of California at Davis (UC Davis):

- European Union Regulation 3201/90: This regulation permits the use of the name "Albariño" on labels of Spanish wines, and the name "Alvarinho" on labels of Portuguese wines.
- Two scientific papers published in the American Journal of Enology and Viticulture: "Effects of Grapevine Leafroll-Associated Virus 3 on the Physiology and Must of *Vitis vinifera* L. cv. Albariño Following Contamination in the Field," (Vol. 50, 1999) which discusses a study conducted on Albariño grape vines, and "Contribution of *Saccharomyces* and Non-*Saccharomyces* Populations to the Production of Some Components of Albariño Wine Aroma," (Vol. 47, 1996) which describes a study conducted on Albariño musts.

- "The Genetic Resources of *Vitis*": This listing of international grape variety names and synonyms, published in 1988 by the German Federal Grape Breeding Institute, lists Alvarinho as the

prime name for the grape varietal with Albariño as a synonym.

- An abstract of an article from the Journal of the American Society for Horticultural Science: "Molecular marker analysis of *Vitis vinifera* 'Albariño' and some similar grapevine cultivars," published September 1998, describing a DNA analysis conducted on Albariño grapevines.

The petitioner also submitted several wine literature articles from sources such as Wine Spectator and Wine Today, which mention Albariño/Alvarinho wine.

ATF contacted Professor Meredith and asked her if the name "Alvarinho" should be added to the list as a synonym of Albariño. She replied that both names are well established in Europe and are equally valid names for the grape. She stated that because the grape is relatively new to the U.S., she didn't know which name is most commonly used by U.S. winemakers. She noted that UC Davis has an example of the grapevine in its collection and uses the name "Alvarinho", most likely because the plant originally came from Portugal.

Havens Wine Cellar reported that it has 2½ acres of Albariño in production, with the first crop picked in 1999. We also know of two other California wineries and a Virginia winery that are growing Albariño. Since the evidence submitted satisfies the requirements of § 4.93, we are adding Albariño and Alvarinho to the list of prime grape names in § 4.91.

Petition for Black Corinth

Hallcrest Vineyards of Felton, California, petitioned ATF to add the grape variety Black Corinth to the list of prime grape names approved for the designation of American wines. Black Corinth grapes are widely grown in California, where the vast majority of them are dried into raisins and marketed under the name "Zante Currant."

As evidence of the grape's acceptance and use in California, Hallcrest Vineyards submitted the following statistical reports issued by the State of California:

- Final Grape Crush Report for the 1999 crop, issued by the California Department of Food and Agriculture.
- California Grape Acreage report for 1999, issued by the California Agricultural Statistics Service, in cooperation with the U.S. Department of Agriculture.

Both reports include statistical tables with the data broken down by grape varietal. Black Corinth is one of the listed varieties. The petitioner stated

that this is clear evidence that the grape is grown in California and is recognized by the California Department of Food and Agriculture.

Other documentation included The Oxford Companion to Wine (Jancis Robinson, Oxford University Press, 1999), which states that Black Corinth is one of the most commonly used grape varieties in the world raisin industry, and is occasionally used in winemaking.

Hallcrest Vineyards stated it has made a fruity, blush dessert wine from the Black Corinth grape. We are aware of at least one other winery using the grape to produce a table wine. Because the evidence satisfies the requirements of § 4.93, we are adding Black Corinth to the list of prime grape names in § 4.91. Because we believe the name "Zante Currant" could mislead consumers into thinking the wine is made from currants and not grapes, we did not propose that name as a synonym.

Petition for Fiano

United Distillers and Vintners North America, Inc. (UDV) petitioned ATF to add the name "Fiano" to the list of prime grape names approved for the designation of American wines. UDV owns three wineries in California—Beaulieu Vineyards, Glenn Ellen Carneros Winery, and Blossom Hill.

Fiano is a white varietal, long grown in the Campania region of Italy where it is used to produce the *Denominazione di Origine Controllata* wine Fiano di Avellino. According to information submitted by the petitioner, Fiano is an old grape with a history dating back to the ancient Romans. Records show that Holy Roman Emperor Frederick II (1215–1250) placed an order for Fiano wine and that Charles d'Anjou (1227–1285) planted 16,000 Fiano vines. Modern reference sources referring to the Fiano grape include The New Sotheby's Wine Encyclopedia (Tom Stevenson, DK Publishing, Inc., 1997) and The Oxford Companion to Wine (Jancis Robinson, Oxford University Press, 1999).

As evidence of the grape's use in the United States, UDV submitted a price list from Herrick Grapevines in St. Helena, California, listing Fiano in its grapevine inventory. According to this inventory, the Fiano was planted in 1997 and was obtained from Duarte Nursery in Modesto, California. UDV further stated that Beaulieu Vineyard has produced two vintages of Fiano wine, and submitted evidence that at least three other California vineyards and one New York vineyard are also growing Fiano. The petitioner submitted a letter from Monterey Pacific, one of the California growers, stating that they

have five years of experience with Fiano and find it to be a grape with distinctive varietal character.

Based on the evidence presented in the petition, we are adding the Fiano grape to the list of approved prime names in § 4.91.

Regulatory Analyses and Notices

Does the Paperwork Reduction Act Apply to This Final Rule?

The provisions of the Paperwork Reduction Act of 1995, 44 U.S.C. Chapter 35, and its implementing regulations, 5 CFR part 1320, do not apply to this rule. This rule does not require winemakers to collect any additional information.

How Does the Regulatory Flexibility Act Apply to This Final Rule?

We certify that this final regulation will not have a significant economic impact on a substantial number of small entities. This regulation will permit the use of new grape varietal names. We do not expect any negative impact on small entities. We are not imposing new requirements. Accordingly, the act does not require a regulatory flexibility analysis.

Is This a Significant Regulatory Action as Defined by Executive Order 12866?

This is not a significant regulatory action as defined by Executive Order 12866. Therefore, the order does not require a regulatory assessment.

Drafting Information

The principal author of this document is Jennifer Berry, Regulations Division, Bureau of Alcohol, Tobacco and Firearms.

List of Subjects in 27 CFR Part 4

Advertising, Consumer protection, Customs duties and inspections, Imports, Labeling, Packaging and containers, Wine.

Authority and Issuance

Accordingly, 27 CFR part 4, Labeling and Advertising of Wine, is amended as follows:

PART 4—LABELING AND ADVERTISING OF WINE

Paragraph 1. The authority citation for part 4 continues to read as follows:

Authority: 27 U.S.C. 205.

Para. 2. Section 4.91 is amended by adding the names "Albariño", "Alvarinho", "Black Corinth", and "Fiano" in alphabetical order, to the list of prime grape names, to read as follows:

§ 4.91 List of approved prime names.

* * * * *

Albariño (Alvarinho)

* * * * *

Alvarinho (Albariño)

* * * * *

Black Corinth

* * * * *

Fiano

* * * * *

Signed: February 14, 2002.

Bradley A. Buckles,
Director.

Approved: February 24, 2002.

Timothy E. Skud,
Acting Deputy Assistant Secretary,
(Regulatory, Tariff & Trade Enforcement).
[FR Doc. 02-6238 Filed 3-15-02; 8:45 am]
BILLING CODE 4810-31-P

DEPARTMENT OF TRANSPORTATION**Coast Guard****33 CFR Part 117**

[CGD05-02-006]

**Drawbridge Operation Regulations;
Great Egg Harbor Bay, New Jersey**

AGENCY: Coast Guard, DOT.

ACTION: Notice of temporary deviation from regulations.

SUMMARY: The Commander, Fifth Coast Guard District, has approved a temporary deviation from the regulations governing the operation of the Route 9/Beesleys Point Bridge across Great Egg Harbor Bay, mile 3.5, between Somers Point and Beesleys Point, in New Jersey. From March 11, 2002, through April 5, 2002, the bridge may remain in the closed position Monday through Friday from 7 a.m. to 5 p.m. However, on Saturday and Sunday the bridge will open on signal for marine traffic. This closure is necessary to conduct the emergency structural repairs to the bascule span.

DATES: This deviation is effective from 7 a.m. on March 11, 2002, until 5 p.m. on April 5, 2002.

FOR FURTHER INFORMATION CONTACT: Ann B. Deaton, Bridge Administrator, Fifth Coast Guard District, at (757) 398-6222.

SUPPLEMENTARY INFORMATION: The Coast Guard received a letter from the bridge manager, requesting a temporary deviation from the current operating schedule of the Route 9/Beesleys Point Bridge to undertake repairs. The draw currently is required to open on signal at all times. This requirement is included in the general operating

regulations at 33 CFR 117.5. The work involves ironwork repairs to the bascule span of the bridge. To facilitate the repairs, the bascule span will be locked in the closed position so that concrete can undergo the curing process. This work requires completely immobilizing the operation of the bascule span. In the event of an emergency, openings of the span will be provided as quickly as possible, but may take up to 48 hours to accomplish. Requests for emergency openings can be made by calling the bridge manager at (609) 390-3190 or (609) 624-0949.

In accordance with 33 CFR 117.35, the District Commander approved the contractor's request for a temporary deviation from the governing regulations in a letter dated February 22, 2002.

The Coast Guard has informed the known commercial users of the waterway of the bridge closure so that these vessels can arrange their transits to minimize any impact caused by the temporary deviation.

The temporary deviation allows the Route 9/Beesleys Point Bridge across Great Egg Harbor, mile 3.5, between Somers Point and Beesleys Point, New Jersey to remain closed Monday through Friday from 7 a.m. on March 11, 2002, until 5 p.m. on April 5, 2002.

Dated: March 6, 2002.

Ann B. Deaton,
Chief, Bridge Administration Section, Fifth Coast Guard District.

[FR Doc. 02-6358 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-P

DEPARTMENT OF TRANSPORTATION**Coast Guard****33 CFR Part 117**

[CGD07-02-009]

**Drawbridge Operation Regulations:
Commercial Boulevard Bridge (SR 870), Atlantic Intracoastal Waterway,
Mile 1059.0, Lauderdale-by-the-Sea,
Broward County, FL**

AGENCY: Coast Guard, DOT.

ACTION: Notice of temporary deviation from regulations, request for comments.

SUMMARY: The Commander, Seventh Coast Guard District, has approved a test deviation from the regulations governing the operation of the Commercial Boulevard (SR 870) bridge at Lauderdale-by-the-Sea across the Atlantic Intracoastal Waterway, mile 1059.0 in Lauderdale-by-the-Sea, Florida. This deviation allows the drawbridge to open on the hour, 20

minutes after the hour, and 40 minutes after the hour from 7 a.m. to 6 p.m. This action is intended to improve the movement of vehicular traffic while not unreasonably interfering with the movement of vessel traffic. Comments on this test deviation are encouraged.

DATES: This rule is effective from April 17, 2002, until July 16, 2002.

ADDRESSES: You may mail comments and related material to Commander (obr), Seventh Coast Guard District, 909 S.E. 1st Avenue, Room 432, Miami, FL 33131. Comments and material received from the public, as well as comments indicated in this preamble as being available in the docket, are part of docket [CGD07-02-009] and are available for inspection or copying at Commander (obr), Seventh Coast Guard District, 909 S.E. 1st Avenue, Room 432, Miami, FL 33131 between 8 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Mr. Barry Dragon, Chief, Operations Section, Seventh Coast Guard District, Bridge Branch at (305) 415-6743.

SUPPLEMENTARY INFORMATION:**Request for Comments**

We encourage you to comment on this test schedule by submitting comments and related material. If you do so, please include your name and address, identify the docket number for this notice [CGD07-02-009], indicate the specific section of this document to which each comment applies, and give the reason for each comment. Please submit all comments and related material in an unbound format, no larger than 8½ by 11 inches, suitable for copying. If you would like to know they reached us, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period.

Public Meeting

We do not now plan to hold a public meeting. But you may submit a request for a meeting by writing to the Seventh Coast Guard District Bridge Branch at the address under **ADDRESSES** explaining why one would be beneficial. If we determine that one would aid in the Discussion of the Test Schedule, we will hold one at a time and place announced by a separate notice in the **Federal Register**.

Discussion of the Test Schedule

The existing regulations of the Commercial Boulevard bridge (SR 870), mile 1059.0, at Lauderdale-by-the-Sea allow the draw to open on signal, except that, from November 1 through May 15

from 8 a.m. to 6 p.m., Monday through Friday, the draw need open only on the hour, quarter-hour, half-hour, and three-quarter-hour, and from 8 a.m. to 6 p.m. on Saturdays, Sundays, and federal holidays, the draw need open only on the hour, 20 minutes after the hour, and 40 minutes after the hour.

The City of Fort Lauderdale requested on January 3, 2002, that the Coast Guard review the existing regulation of the Commercial Boulevard bridge as they believe the existing regulations are not meeting the needs of vehicle and vessel traffic. This test deviation will allow the draw to open only on the hour, 20 minutes after the hour, and 40 minutes after the hour. We will utilize the data collected from this test deviation to determine if new operating regulations need to be created for this bridge to facilitate vehicle and vessel traffic movement.

The District Commander has granted a test deviation from the operating requirements listed in 33 CFR 117.261(ee) to evaluate the effect of this new schedule on vehicle and vessel traffic. Under this deviation, the Commercial Boulevard Bridge need open only on the hour, 20 minutes after the hour, and 40 minutes after the hour from April 17, 2002, until July 16, 2002.

Dated: March 7, 2002.

Greg Shapley,

Chief, Bridge Administration, Seventh Coast Guard District.

[FR Doc. 02-6360 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-U

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 117

[CGD08-02-005]

Drawbridge Operating Regulation; Pascagoula River, Mississippi

AGENCY: Coast Guard, DOT.

ACTION: Notice of temporary deviation from regulations.

SUMMARY: The Commander, Eighth Coast Guard District has issued a temporary deviation from the regulation governing the operation of the CSX Transportation railroad bascule span drawbridge across the Pascagoula River, mile 1.5 at Pascagoula, Mississippi. This deviation allows the draw of the railroad bascule span bridge to remain closed to navigation from 8 a.m. until 5 p.m. on March 18, 2002. This temporary deviation will allow for rewiring the electrical components of the operating mechanism.

DATES: This deviation is effective from 8 a.m. until 5 p.m. on Monday, March 18, 2002.

ADDRESSES: Unless otherwise indicated, documents referred to in this notice are available for inspection or copying at the office of the Eighth Coast Guard District, Bridge Administration Branch, Commander (obc), 501 Magazine Street, New Orleans, Louisiana, 70130-3396. The Bridge Administration Branch maintains the public docket for this temporary deviation.

FOR FURTHER INFORMATION CONTACT: Phil Johnson, Bridge Administration Branch, telephone (504) 589-2965.

SUPPLEMENTARY INFORMATION: The CSX Transportation railroad bascule span drawbridge across the Pascagoula River, mile 1.5 at Pascagoula, Mississippi has a vertical clearance in the closed-to-navigation position of 0.8 feet above mean high water and 2.4 feet above mean low water. The bridge provides unlimited vertical clearance in the open-to-navigation position. Navigation on the waterway consists of small cargo ships, tugs with tows, fishing vessels and recreational craft including sailboats and power boats. Presently, the draw opens on signal.

CSX Transportation requested a temporary deviation for the operation of the drawbridge to accommodate maintenance work. The work involves replacement of the deficient wiring in the electrical system of the operating mechanism. This work is essential for continued operation of the draw span of the bridge and is expected to eliminate frequent breakdowns resulting in emergency bridge closures.

This deviation allows the draw of the CSX Transportation railroad bascule span drawbridge to remain closed to navigation from 8 a.m. until 5 p.m. on March 18, 2002.

Dated: March 8, 2002.

J.R. Whitehead,

Captain, U.S. Coast Guard, Commander, 8th Coast Guard Dist., Acting.

[FR Doc. 02-6362 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-U

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[COTP Corpus Christi 02-001]

RIN 2115-AA97

Security Zone; Corpus Christi Inner Harbor, Corpus Christi, TX

AGENCY: Coast Guard, DOT.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing a temporary security zone to ensure the security within the Corpus Christi Inner Harbor, Corpus Christi, TX, from the Inner Harbor Bridge to the Viola Turning Basin and all waters in between. The security zone is needed to protect personnel, vessels, waterfront facilities, and national security interests in this harbor from any and all subversive actions by any groups or individuals whose objective it is to destroy or disrupt maritime activities. Entry of recreational vessels, passenger vessels, or commercial fishing vessels into this zone is prohibited unless specifically authorized by the Captain of the Port Corpus Christi.

DATES: This rule is effective from 8 a.m. on February 20, 2002 through 8 a.m. on June 15, 2002.

ADDRESSES: Documents indicated in this preamble as being available in the docket, are part of docket [COTP Corpus Christi 02-001] and are available for inspection or copying at U.S. Coast Guard Marine Safety Office Corpus Christi, 555 N. Carancahua Street, Suite 500, Corpus Christi, Texas, 78478 between 9 a.m. and 3 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: LTJG C. J. Bright, Chief, Waterways Section, Coast Guard Captain of the Port Corpus Christi, 555 N. Carancahua St. Suite 500, Corpus Christi, Texas, 78478, (361) 888-3162.

SUPPLEMENTARY INFORMATION:

Regulatory Information

We did not publish a notice of proposed rulemaking (NPRM) for this regulation. Under 5 U.S.C. 553 (b) (B), the Coast Guard finds that good cause exists for not publishing an NPRM, and under 5 U.S.C. 553 (d)(3), good cause exists for making this rule effective less than 30 days after publication in the **Federal Register**. Publishing a NPRM and delaying its effective date would be contrary to public interest since immediate action is needed to respond to the security risks associated with recreational, passenger, or commercial fishing vessels entering the Corpus Christi Inner Harbor.

Background and Purpose

On September 11, 2001, both towers of the World Trade Center and the Pentagon were attacked by terrorists. In response to these terrorist acts, heightened awareness and security of our ports and harbors is necessary therefore, the Captain of the Port, Corpus Christi is establishing a

temporary security zone within the Corpus Christi Inner Harbor.

The Port of Corpus Christi is the fourth largest petro-chemical port within the United States. A large number of these petro-chemical waterfront facilities are located within the Inner Harbor that serves as a major industrial channel. These petro-chemical waterfront facilities conduct business with both United States and foreign deep draft vessels. The Port of Corpus Christi is also designated as an alternate military strategic load-out port with docks and facilities located within the Inner Harbor. These docks and facilities are vital to the national security interest of the United States.

The Inner Harbor channel is approximately 8 miles long and 300-to-800 feet wide, and has a controlling depth of 45 feet. Restricting the access of recreational, passenger and commercial fishing vessels reduces potential methods of attack on a vessel or waterfront facility within the zone. This security zone is designed to limit the access of vessels that do not have business to conduct with facilities or structures within the Corpus Christi Inner Harbor. Entry of recreational vessels, passenger vessels, or commercial fishing vessels into this zone is prohibited unless specifically authorized by the Captain of the Port Corpus Christi.

Regulatory Evaluation

This rule is not a "significant regulatory action" under section 3(f) of Executive Order 12866 and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not "significant" under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040, February 26, 1979).

The Coast Guard expects the economic impact of this rule to be so minimal that a full Regulatory Evaluation under paragraph 10(e) of the regulatory policies and procedures of DOT is unnecessary.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601–612), we considered whether this rule would have a significant economic impact on a substantial number of small entities. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities. Recreational vessels, passenger vessels, and commercial fishing vessels do not frequent the Corpus Christi Inner Harbor. The Inner Harbor is an industrial area primarily used for bulk material transfers. Should a recreational vessel, passenger vessel, or commercial fishing vessel need to enter the Inner Harbor to conduct business with a small entity, such as a ship yard facility, there is no cost and little burden associated with obtaining permission from the Captain of the Port prior to entry.

If you are a small business entity and are significantly affected by this regulation please contact LTJG C. J. Bright, Chief Waterways Section, Coast Guard Captain of the Port Corpus Christi at (361) 888–3162.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104–121), we offered to assist small entities in understanding the rule so that they could better evaluate its effects on them and participate in the rulemaking process.

Small businesses may send comments on the actions of Federal employees who enforce, or otherwise determine compliance with, Federal regulations to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards. The Ombudsman evaluates these actions annually and rates each agency's responsiveness to small business. If you wish to comment on actions by employees of the Coast Guard, call 1–888–REG–FAIR (1–888–734–3247).

Collection of Information

This rule calls for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires

Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

Taking of Private Property

This rule will not affect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and does not create an environmental risk to health or risk to safety that may disproportionately affect children.

Indian Tribal Governments

This rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

Energy Effect

We have analyzed this rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a "significant energy action" under that order because it is not a "significant regulatory action" under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this rule and concluded that under figure 2–1, paragraph 34(g), of Commandant Instruction M16475.1D, this rule is categorically excluded from further environmental documentation. A “Categorical Exclusion Determination” is available for inspection or copying where indicated under **ADDRESSES**.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05–1(g), 6.04–1, 6.04–6, 160.5; 49 CFR 1.46.

2. A new temporary § 165.T08–016 is added to read as follows:

§ 165.T08–016 Security Zone; Corpus Christi Inner Harbor, Corpus Christi, Texas.

(a) *Location.* The following area is a security zone: Corpus Christi Inner Harbor from the Inner Harbor Bridge to the Viola Turning Basin and all waters in between.

(b) *Effective dates.* This section is effective from 8 a.m. on February 20, 2002 through 8 a.m. on June 15, 2002.

(c) *Authority.* The authority for this section is 33 U.S.C. 1226, 33 U.S.C. 1231, 33 CFR 1.05–1(g), and 49 CFR 1.46.

(d) *Regulations.* (1) No recreational vessels, passenger vessels, or commercial fishing vessels may enter this security zone unless specifically authorized by the Captain of the Port Corpus Christi, or his designated representative.

(2) Recreational vessels, passenger vessels and commercial fishing vessels requiring entry into this security zone must request permission from the Captain of the Port Corpus Christi, or his designated representative. They may be contacted via VHF Channel 16 or via telephone at (361) 888–3162.

(3) All persons and vessels shall comply with the instructions of the Captain of the Port, Corpus Christi and designated on-scene U.S. Coast Guard patrol personnel. On-scene U.S. Coast Guard patrol personnel include commissioned, warrant, and petty officers of the U.S. Coast Guard.

Dated: February 20, 2002.

William J. Wagner III,

Captain, U.S. Coast Guard, Captain of the Port Corpus Christi.

[FR Doc. 02–6363 Filed 3–15–02; 8:45 am]

BILLING CODE 4910–15–U

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[COTP Western Alaska 02–003]

RIN 2115–AA97

Safety Zone; Ouzinkie Harbor, Ouzinkie, AK

AGENCY: Coast Guard, DOT.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing two temporary safety zones in Ouzinkie Harbor, Ouzinkie, Alaska. One safety zone will surround the barge SWINOMOSH which will be conducting dredging and blasting operations in the navigable waters of Ouzinkie Harbor. The second safety zone will close all of Ouzinkie Harbor when the barge SWINOMOSH conducts blasting operations. The safety zones are necessary to protect vessels transiting the area from the potential hazards associated with the dredging and blasting operations conducted by the barge SWINOMOSH.

DATES: This rule is effective from 12:01 a.m. Alaska Standard Time (AST) March 13, 2002, until 9 p.m. AST April 30, 2002.

ADDRESSES: Comments and material received from the public, as well as documents indicated in this preamble as being available in the docket, are part of docket (COTP Western Alaska 02–003) and are available for inspection or copying at Coast Guard Marine Safety Office Anchorage, Alaska between 7:30 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Lieutenant Matt Jones, USCG Marine Safety Detachment Kodiak, at (907) 486–5918 or Lieutenant Commander Chris Woodley, USCG Marine Safety Office Anchorage, at (907) 271–6700.

SUPPLEMENTARY INFORMATION:

Regulatory Information

On January 31, 2002 we published a notice of proposed rulemaking (NPRM) entitled “Safety Zone; Ouzinkie Harbor, Ouzinkie, Alaska” in the **Federal Register** (67 FR 4692). We did not receive any comments from the public.

No public hearing was requested, and none was held.

Because we received the request late, we find that good cause exists, under 5 U.S.C. 553(d)(3), for making this rule effective less than 30 days after publication in the **Federal Register**.

Background and Purpose

The U.S. Army Corps of Engineers, through its contractor Western Marine Construction, Inc., will be conducting dredging and blasting operations on portions of Ouzinkie Harbor (Army Corps Of Engineers project number DACW85–01–C–0010). This dredging project will help maintain safe navigation within Ouzinkie Harbor. A 500-yard safety zone around the barge SWINOMOSH and a safety zone closing the harbor and evacuating all vessels from the harbor during blasting operations, is necessary to ensure the safety of the maritime community from the potential hazards associated with dredging and blasting operations.

Discussion of Comments and Changes

We did not receive any comments but we made a few technical and clarification changes to the rule. In paragraph (a) of section 165.T17–002, we changed the phrase “dredging and blasting operations” to “dredging or blasting operations,” to clarify that the barge zone will be enforced when the barge SWINOMOSH was engaged in dredging alone. We changed the start date for the effective period in paragraph (b) to reflect a delay in the start of the dredging operations, and clarified that blasting and dredging operations will only occur in daylight hours. We also added the time zone in which this safety zone will occur. In paragraph(c) we added wording to clarify how the tug WALDO will notify vessels of blasting operations about to occur.

Regulatory Evaluation

This rule is not a “significant regulatory action” under section 3(f) of Executive Order 12886, Regulatory Planning and Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not “significant” under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040, February 26, 1979).

We expect the economic impact of this rule to be so minimal that a full Regulatory Evaluation under paragraph 10(e) of the regulatory policies and procedures of DOT is unnecessary. This finding is based on the fact that the

safety zone around the barge SWINOMOSH will not restrict vessels from transiting through the harbor. Also, the safety zone closing Ouzinkie Harbor during blasting operations will be announced well in advance so as to allow vessels ample time to plan ahead, and the actual blasting operations will be short in duration. The areas will not affect maritime vessel traffic transiting the shipping channel at Ouzinkie Narrows. Vessel traffic at this time of the year is minimal.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601–612), we have considered whether this rule would have a significant economic impact on a substantial number of small entities. The term “small entities” comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities.

This rule will affect the following entities, some of which may be small entities: The owners or operators of vessels intending to transit or anchor in the vicinity of Ouzinkie Harbor during the time this zone is activated.

These safety zones will not have a significant economic impact on a substantial number of small entities for the following reasons. The safety zone area around the barge SWINOMOSH will not restrict vessels from transiting through Ouzinkie Harbor and vessels could pass safely around it. Also, the safety zone closing Ouzinkie Harbor during blasting operations will be announced well in advance so as to allow vessels ample time to plan ahead, and the actual blasting operations will be short in duration. Limited vessel traffic occurs in this area during these months. Before and during the effective period, we will issue a broadcast notice to mariners to warn maritime vessel traffic of the safety zones and operations occurring within the safety zones.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104–121), we offered to assist small entities in understanding the rule so that they could better evaluate its effects on them and participate in the rulemaking process.

Collection of Information

This rule calls for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

Taking of Private Property

This rule will not effect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and does not create an environmental risk to health or risk to safety that may disproportionately affect children.

Consultation and Coordination with Indian Tribal Governments

This rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and

responsibilities between the Federal Government and Indian tribes.

Energy Effects

We have analyzed this rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a “significant energy action” under that order because it is not a “significant regulatory action” under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this rule and concluded that under figure 2–1, paragraph 34(g), of Commandant Instruction M16475.1D, this rule is categorically excluded from further environmental documentation. This rule fits paragraph 34(g) as it establishes a safety zone. A “Categorical Exclusion Determination” is available in the docket for inspection or copying where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05–1(g), 6.04–1, 6.04–6, 160.5; 49 CFR 1.46.

2. Add § 165.T17–002 to read as follows:

§ 165.T17–002 Safety Zone: Ouzinkie Harbor Dredging and Blasting Operations, Ouzinkie, Alaska.

(a) *Location.* The following areas are temporary safety zones:

(1) *SWINOMOSH Barge safety zone:* All navigable waters within a 500-yard radius of the barge SWINOMOSH while it is engaged in dredging or blasting operations.

(2) *Ouzinkie Harbor safety zone:* All waters in Ouzinkie Harbor, excluding the SWINOMOSH Barge safety zone,

shoreward from a line drawn from 57°54'58" N, 152°29'35" W to 57°55'04" N, 152°30'00" W and ending at 57°55'12" N, 152°30'10" W.

(b) *Effective period.* This section is effective from 12:01 a.m. Alaska Standard Time (AST) March 13, 2002, until 9 p.m. AST April 30, 2002. Blasting and dredging operations will occur in daylight hours only during this effective period.

(c) *Regulations.* The general regulations contained in 33 CFR 165.23 apply. The attending tug WALDO will broadcast a SECURITE message on VHF-FM channels 16 and 13 prior to each blasting operation and will be standing by on these channels for traffic advisory. All vessels must have permission of the Captain of the Port to enter the safety zones in this section and must monitor broadcasts by the tug WALDO while in the zones. All vessel traffic must be clear of Ouzinkie Harbor before blasting operations may occur.

Dated: February 27, 2002.

W.J. Hutmacher,

Captain, U.S. Coast Guard, Captain of the Port, Western Alaska.

[FR Doc. 02-6359 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-U

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 50

[FRL-7159-8]

National Ambient Air Quality Standards for Ozone; Notice of Public Meeting

AGENCY: Environmental Protection Agency (EPA).

ACTION: Notice of public meeting.

SUMMARY: The purpose of this document is to announce that EPA has scheduled a public meeting to solicit comments on various options to implement the 8-hour ozone national ambient air quality standard (NAAQS). The options contain EPA's preliminary views and are intended to initiate a dialogue with the public on approaches for implementing the 8-hour ozone NAAQS. The EPA is interested in hearing the views from interested stakeholders on the options that we've developed and their ideas on how to best implement the 8-hour ozone NAAQS consistent with the Supreme Court's decision in *Whitman v.*

American Trucking Association. An overarching issue that EPA would like public input on is how EPA should address the Supreme Court's holding that subpart 2 of part D of title I of the

Clean Air Act (CAA) applies for purposes of classifying areas under a revised ozone NAAQS.

DATES: The one-day meeting will be held from 9:00 a.m. to 5:00 p.m. (MST) on Wednesday, April 3, 2002, in Tempe, Arizona.

ADDRESSES: The meeting will be held at: Fiesta Inn Resort, 2100 S. Priest Drive, Tempe, Arizona 85282-1192.

FOR FURTHER INFORMATION CONTACT: For general information on the meeting, contact: Denise M. Gerth, U.S. EPA, Office of Air Quality Planning and Standards, C539-02, Research Triangle Park, NC 27711, phone (919) 541-5550, or e-mail: gerth.denise@epa.gov. To register for the meeting, please contact: Barbara Bauer, E. H. Pechan and Associates, Durham, NC, phone (919) 493-3144, extension 188, or e-mail: barbara.bauer@pechan.com.

SUPPLEMENTARY INFORMATION: On July 18, 1997, EPA revised the ozone NAAQS (62 FR 38856). At that time, EPA indicated it would implement the 8-hour ozone NAAQS under the less detailed requirements of subpart 1 of part D of title I of the CAA rather than more detailed requirements of subpart 2 requirements. Various industry groups and States challenged EPA's final rule promulgating the 8-hour ozone NAAQS in the U.S. Court of Appeals for the District of Columbia Circuit.¹ In May 1999, the Appeals Court remanded the ozone standard to EPA on the basis that EPA's interpretation of its authority under the standard-setting provisions of the CAA resulted in an unconstitutional delegation of authority. *American Trucking Assns., Inc. v. EPA*, 175 F.3d 1027, *aff'd*, 195 F.3d 4 (D.C. Cir. 1999). In addition, the Court held that EPA improperly interpreted the statute to provide for implementation of the 8-hour standard under subpart 1, but also determined that EPA could not implement a revised ozone standard under subpart 2. The EPA sought review of these two issues by the U.S. Supreme Court. In February 2001, the Supreme Court upheld the constitutionality of the air quality standard setting. *Whitman v. American Trucking Assoc.*, 121 S. Ct. 903. In addition, the Supreme Court held that EPA has authority to implement a revised ozone standard but that EPA could not ignore subpart 2 when implementing the 8-hour standard. Specifically, the Court noted EPA could not ignore the provisions of subpart 2 that "eliminate[s] regulatory

discretion" allowed by subpart 1. After determining that EPA could not ignore the provisions of subpart 2, the Court went on to identify several portions of the classification scheme that are "ill-fitted" to the revised standard, but left it to EPA to develop a reasonable approach for implementation. Any implementation approach that EPA develops must address the requirements of the CAA, as interpreted by the Supreme Court.

The EPA has initiated a process to obtain stakeholder feedback on options the Agency is developing for implementation of the 8-hour ozone NAAQS. The EPA plans to issue a final rule on the implementation strategy prior to designating areas for the 8-hour ozone NAAQS. The implementation rule will provide specific requirements for State and local air pollution control agencies and tribes to prepare implementation plans to attain and maintain the 8-hour NAAQS. States with areas that are not attaining the 8-hour ozone NAAQS will have to develop—as part of its State implementation plan (SIP)—emission limits and other requirements to attain the NAAQS within the time frames set forth in the CAA.² Tribal lands that are not attaining the 8-hour ozone standard may be affected, and could voluntarily submit a tribal implementation plan (TIP), but would not be required to submit a TIP. However, in cases where a TIP is not submitted, EPA would have the responsibility for planning in those areas.

The EPA is holding this meeting in order to obtain stakeholder feedback regarding the options that EPA has developed as well as to listen to any new or different ideas that stakeholders may be interested in presenting. The following topics will be covered at the meeting: (1) Classifications and attainment dates; (2) designations and transport; (3) attainment demonstration issues and transportation planning; and (4) other general SIP issues. New Source Review (NSR) programs that accompany nonattainment designations will not be the subject of this meeting since the EPA is currently considering whether and how to change the NSR program regulations in other contexts. The EPA has placed a variety of materials regarding implementation options, and which will be the focus of the meeting, on the website: www.epa.gov/ttn/rto/ozonetech/o3imp8hr/o3imp8hr.htm. Additional material will be placed on the website as they are developed.

¹ On July 18, 1997, EPA also promulgated a revised particulate matter (PM) standard (62 FR 38652). Litigation on the PM standard paralleled the litigation on the ozone standard and the court issued one opinion addressing both challenges.

² The CAA requires EPA to set ambient air quality standards and requires States to submit SIPs to implement those standards.

Anyone interested in attending the meeting should check the website for new material on a regular basis prior to the meetings.

The materials that are available on the website are also available at: Air and Radiation Docket and Information Center, Docket Number A-2001-31, U.S. EPA, 401 M Street, SW., Room M-1500 (Mail Code 6102), Washington, DC 20460. The docket is available for public inspection and copying between 8:00 a.m. and 5:30 p.m., Monday through Friday, excluding legal holidays. A reasonable fee may be charged for copying.

Henry C. Thomas,

Acting Director, Office of Air Quality Planning and Standards.

[FR Doc. 02-6491 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[CA073-FON; FRL-7157-9]

Finding of Failure To Submit a Required State Implementation Plan for Particulate Matter, California—San Joaquin Valley

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: EPA is taking final action to find that California failed to make a particulate matter (PM-10) nonattainment area state implementation plan (SIP) submittal required for the San Joaquin Valley Planning Area under the Clean Air Act (CAA or Act). The San Joaquin Planning Area is a serious PM-10 nonattainment area. Under the Act, states are required to submit SIPs providing for, among other things, reasonable further progress and attainment of the PM-10 national ambient air quality standards (NAAQS) in areas classified as serious. The State of California submitted a serious area plan for the San Joaquin Valley in 1997. On February 26, 2002, prior to action on the plan by EPA, the State withdrew the submittal from the Agency's consideration. As a result of that withdrawal, EPA is today finding that California failed to make the PM-10 nonattainment area SIP submittal required for the San Joaquin Valley Planning Area under the Act.

This action triggers the 18-month time clock for mandatory application of sanctions and 2-year time clock for a federal implementation plan (FIP) under

the Act. This action is consistent with the CAA mechanism for assuring SIP submissions.

EFFECTIVE DATE: This action is effective as of February 28, 2002.

FOR FURTHER INFORMATION CONTACT:

Celia Bloomfield, U. S. Environmental Protection Agency, Region 9, Air Division (AIR-2), 75 Hawthorne Street, San Francisco, CA 94105-3901, Telephone: (415) 947-4148.

SUPPLEMENTARY INFORMATION:

I. Background

A. CAA Planning Requirements

In 1990, Congress amended the Clean Air Act to address, among other things, continued nonattainment of the PM-10 NAAQS.¹ Public Law 101-549, 104 Stat. 2399, codified at 42 U.S.C. 7401-7671q (1991). On the date of enactment of the 1990 Clean Air Act Amendments, PM-10 areas, including the San Joaquin Valley planning area, meeting the qualifications of section 107(d)(4)(B) of the amended Act, were designated nonattainment by operation of law. See 56 FR 11101 (March 15, 1991). EPA codified the boundaries of the San Joaquin Valley PM-10 nonattainment area at 40 CFR 81.305.

Once an area is designated nonattainment for PM-10, section 188 of the CAA outlines the process for classifying the area and establishing the area's attainment deadline. In accordance with section 188(a), at the time of designation, all PM-10 nonattainment areas, including the San Joaquin Valley, were initially classified as moderate.

Section 188(b)(1) of the Act provides that moderate areas can subsequently be reclassified as serious before the applicable moderate area attainment date if at any time EPA determines that the area cannot "practically" attain the PM-10 NAAQS by the moderate area attainment deadline, December 31, 1994. On January 8, 1993 (58 FR 3334, 3337), EPA made such a determination

¹ EPA revised the NAAQS for PM-10 on July 1, 1987 (52 FR 24672), replacing standards for total suspended particulates with new standards applying only to particulate matter up to 10 microns in diameter (PM-10). At that time, EPA established two PM-10 standards. The annual PM-10 standard is attained when the expected annual arithmetic average of the 24-hour samples for a period of one year does not exceed 50 micrograms per cubic meter (ug/m³). The 24-hour PM-10 standard of 150 ug/m³ is attained if samples taken for 24-hour periods have no more than one expected exceedance per year, averaged over 3 years. See 40 CFR 50.6 and 40 CFR part 50, appendix K.

Breathing particulate matter can cause significant health effects, including an increase in respiratory illness and premature death.

and reclassified the San Joaquin Valley nonattainment area as serious.

In accordance with section 189(b)(2) of the Act, SIP revisions for the San Joaquin Valley addressing the requirements for serious PM-10 nonattainment areas in section 189(b) and (c) of the Act were required to be submitted by August 8, 1994 and 1994 and February 8, 1997.

The serious area PM-10 requirements, as they pertain to the San Joaquin Valley nonattainment area, include:²

(a) A comprehensive, accurate, and current inventory of actual emissions from all sources of the relevant pollutant, here, PM-10 and its precursors (CAA section 172(c)(3));

(b) A demonstration (including air quality modeling) that the plan will provide for attainment as expeditiously as practicable but no later than December 31, 2001, or an alternative demonstration that attainment by that date would be impracticable and that the plan provides for attainment by the most expeditious alternative date practicable (CAA section 189(b)(1)(A)(i) and (ii));

(c) Quantitative milestones that are to be achieved every 3 years and that demonstrate reasonable further progress toward attainment by December 31, 2001 (CAA section 189(c)); and

(d) Provisions to assure that the best available control measures (BACM), including best available control technology (BACT), shall be implemented no later than four years after the reclassification of the area to a serious nonattainment area (CAA section 189(b)(1)(B)).

B. California's Serious Area PM-10 SIP Submittals for the San Joaquin Valley

The State of California submitted on October 12, 1994 the "San Joaquin Valley PM-10 BACM SIP Submittal" to EPA as a proposed revision to the California PM-10 SIP. On July 17, 1997, CARB submitted to EPA the serious area "PM-10 Attainment Demonstration Plan" (Serious PM-10 Plan). The 1997 Plan incorporated and superseded the 1994 San Joaquin Valley PM-10 BACM SIP (1997 Plan, p. 1-1).

II. EPA Actions Relating to the San Joaquin Valley PM-10 Nonattainment Area

As discussed further in section III below, EPA intended to propose to

² EPA has concluded that certain moderate area PM-10 requirements continue to apply after an area has been reclassified to serious. For a more detailed discussion of the planning requirements applicable to the San Joaquin Valley and the relationship between the moderate area and serious area requirements after reclassification of the area to serious, see, e.g., 65 FR 37324 (June 14, 2000).

disapprove the Serious PM-10 Plan for the San Joaquin Valley by March 1, 2002. However, just as the Agency was preparing the proposed disapproval notice for signature by the Regional Administrator and publication in the **Federal Register**, the State notified EPA that it had withdrawn the Plan from consideration by the Agency. See letter (with enclosures) from Michael Kenny, Executive Officer, California Air Resources Board, to Wayne Nastri, Regional Administrator, EPA Region 9, faxed to EPA on February 26, 2002. As a result, EPA is unable to move forward with its proposed plan disapproval.

The CAA establishes specific consequences if EPA finds that a State has failed to meet certain requirements of the CAA. Of particular relevance here is CAA section 179(a)(1), the mandatory sanctions provision. Section 179(a) sets forth four findings that form the basis for application of a sanction. The first finding, that a State has failed to submit a plan required under the CAA, is the finding relevant to this rulemaking because withdrawal of a plan is tantamount to failing to submit it.

If California has not made the required complete submittal (in this case resubmittal) within 18 months of the effective date of today's rulemaking, pursuant to CAA section 179(a) and 40 CFR 52.31, the offset sanction identified in CAA section 179(b) will be applied in the affected area. If the State has still not made a complete submission 6 months after the offset sanction is imposed, then the highway funding sanction will apply in the affected area, in accordance with 40 CFR 52.31.³ The 18-month clock will stop and the sanctions will not take effect if, within 18 months after the date of the finding, EPA finds that the State has made a complete submittal of a plan addressing the applicable serious area PM-10 requirements for the San Joaquin Valley.

In addition, CAA section 110(c)(1) provides that EPA must promulgate a federal implementation plan (FIP) no later than 2 years after a finding under section 179(a) unless EPA takes final action to approve the submittal within 2 years of EPA's finding.

In a separate action, EPA is today also proposing to find that the San Joaquin

Valley failed to attain the PM-10 NAAQS by the statutory deadline, December 31, 2001. EPA has the responsibility, pursuant to sections 179(c) and 188(b)(2) of the Act, of determining within 6 months of the applicable attainment date (i.e., June 30, 2002), whether the area has attained the annual and 24-hour NAAQS. Section 179(c)(1) of the Act provides that these determinations are to be based upon an area's "air quality as of the attainment date," and section 188(b)(2) is consistent with this requirement. Under CAA section 189(d), serious PM-10 nonattainment areas that fail to attain are required to submit within 12 months of the applicable attainment date, "plan revisions which provide for attainment of the PM-10 air quality standards and, from the date of such submission until attainment, for an annual reduction in PM-10 or PM-10 precursor emissions within the area of not less than 5 percent of the amount of such emissions as reported in the most recent inventory prepared for such area."

III. Ongoing Planning Efforts in the San Joaquin Valley

As noted above, California now has an obligation to develop and submit a new PM-10 attainment plan for the San Joaquin Valley. In order to assist in these efforts, we outline below some of the bases on which we intended to disapprove the Serious PM-10 Plan:⁴

(a) The emissions inventory is neither accurate nor comprehensive because, among other reasons, it contains no emissions for ammonia, a PM-10 precursor that contributes to PM-10 exceedances; the inventory combines together in one category a number of sources that constitute 83% of the total primary PM-10 inventory; the inventory is not representative of a number of areas in the Valley; and there is no supporting documentation for the motor vehicle emissions;

(b) The Plan does not provide for attainment of the annual standard by

December 31, 2001 as evidenced by NAAQS exceedances cited in our proposed finding of failure to attain. For the 24-hour standard, the State in the Plan sought an extension of the attainment deadline to December 31, 2006 pursuant to CAA section 188(e), but did not provide the supporting documentation required by that section;

(c) The Plan does not meet the requirements of CAA section 189(b)(1)(B) and EPA guidance for best available control measures (BACM); the Plan does not provide for BACM for each significant source category; it does not document the State's selection of BACM; and the Plan's BACM commitments are not being met; and

(d) The Plan does not provide for quantitative milestones to be achieved every three years until the area is redesignated attainment and does not demonstrate reasonable further progress (RFP) toward attainment by December 31, 2001.

Efforts are underway by the State and local air district to develop a plan that will bring clean air to Valley residents as quickly as possible. EPA is committed to working closely with the State and local regulators, the regulated community, and the public to ensure that such plan is technically sound and protective of public health.

IV. Final Action

A. Rule

EPA is today making a finding that the State of California failed to submit a SIP revision addressing the CAA's serious area PM-10 requirements to attain the 24-hour and annual PM-10 NAAQS for the San Joaquin Valley PM-10 nonattainment area.

B. Effective Date Under the Administrative Procedures Act

Today's action will be effective on February 28, 2002. Under the Administrative Procedures Act (APA), 5 U.S.C. 553(d)(3), an agency rulemaking may take effect before 30 days after the date of publication in the **Federal Register** if an agency has good cause to mandate an earlier effective date. Today's action concerns a SIP submission that is already overdue and the State has been aware of applicable provisions of the CAA relating to overdue SIPs. In addition, today's action simply starts a "clock" that will not result in sanctions for 18 months, and that the State may "turn off" through the submission of a complete SIP submittal. These reasons support an effective date prior to 30 days after the date of publication.

³ In a 1994 rulemaking, EPA established the Agency's selection of the sequence of these two sanctions: the offset sanction under section 179(b)(2) shall apply at 18 months, followed 6 months later by the highway sanction under section 179(b)(1) of the Act. EPA does not choose to deviate from this presumptive sequence in this instance. For more details on the timing and implementation of the sanctions, see 59 FR 39832 (August 4, 1994), promulgating 40 CFR 52.31, "Selection of sequence of mandatory sanctions for findings made pursuant to section 179 of the Clean Air Act."

⁴ EPA's review of the 1997 Plan is based on section 189 of the CAA; EPA guidance, known as the "General Preamble," which describes EPA's preliminary views on how the Agency intends to review SIPs and SIP revisions submitted under title I of the Act, and an Addendum to the General Preamble ("Addendum") describing the Agency's preliminary views on how it intends to review SIPs and SIP revisions containing serious area PM-10 plan provisions. See "State Implementation Plans; General Preamble for the Implementation of Title I of the Clean Air Act Amendments of 1990," 57 FR 13498 (April 16, 1992); 57 FR 18070 (April 28, 1992) and "State Implementation Plans for Serious PM-10 Nonattainment Areas, and Attainment Date Waivers for PM-10 Nonattainment Areas Generally; Addendum to the General Preamble for the Implementation of Title I of the Clean Air Act Amendments of 1990," 59 FR 41998 (August 16, 1994).

C. Notice-and-Comment Under the Administrative Procedures Act

This final agency action is not subject to the notice-and-comment requirements of the APA, 5 U.S.C. 553(b). EPA believes that because of the limited time provided to make findings of failure to submit regarding SIP submissions, Congress did not intend such findings to be subject to notice-and-comment rulemaking. However, to the extent such findings are subject to notice-and-comment rulemaking, EPA invokes the good cause exception pursuant to the APA, 5 U.S.C. 553(d)(3). Notice and comment are unnecessary because no EPA judgment is involved in making a nonsubstantive finding of failure to submit SIPs required by the CAA. Furthermore, providing notice and comment would be impracticable because of the limited time provided under the statute for making such determinations. Finally, notice and comment would be contrary to the public interest because it would divert Agency resources from the critical substantive review of submitted SIPs. See 58 FR 51270, 51272, note 17 (October 1, 1993); 59 FR 39832, 39853 (August 4, 1994).

V. Administrative Requirements

A. Executive Order 12866

The Office of Management and Budget has exempted this regulatory action from Executive Order 12866, entitled "Regulatory Planning and Review."

B. Executive Order 13211

This rule is not subject to Executive Order 13211, "Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use" (66 Fed. Reg. 28355 (May 22, 2001)) because it is not a significant regulatory action under Executive Order 12866.

C. Executive Order 13045

Executive Order 13045, entitled Protection of Children from Environmental Health Risks and Safety Risks (62 FR 19885, April 23, 1997), applies to any rule that: (1) Is determined to be "economically significant" as defined under Executive Order 12866, and (2) concerns an environmental health or safety risk that EPA has reason to believe may have a disproportionate effect on children. If the regulatory action meets both criteria, the Agency must evaluate the environmental health or safety effects of the planned rule on children, and explain why the planned regulation is preferable to other potentially effective and reasonably feasible alternatives considered by the Agency.

This rule is not subject to Executive Order 13045 because it does not involve decisions intended to mitigate environmental health or safety risks.

D. Executive Order 13132

Executive Order 13132, entitled Federalism (64 FR 43255, August 10, 1999) revokes and replaces Executive Orders 12612, Federalism and 12875, Enhancing the Intergovernmental Partnership. Executive Order 13132 requires EPA to develop an accountable process to ensure "meaningful and timely input by State and local officials in the development of regulatory policies that have federalism implications." "Policies that have federalism implications" is defined in the Executive Order to include regulations that have "substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government." Under Executive Order 13132, EPA may not issue a regulation that has federalism implications, that imposes substantial direct compliance costs, and that is not required by statute, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by State and local governments, or EPA consults with State and local officials early in the process of developing the proposed regulation. EPA also may not issue a regulation that has federalism implications and that preempts State law unless the Agency consults with State and local officials early in the process of developing the proposed regulation.

This rule will not have substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government, as specified in Executive Order 13132, because it does not alter the relationship or the distribution of power and responsibilities established in the Clean Air Act. Thus, the requirements of section 6 of the Executive Order do not apply to this rule.

E. Executive Order 13175

Executive Order 13175, entitled "Consultation and Coordination with Indian Tribal Governments" (65 FR 67249, November 6, 2000), requires EPA to develop an accountable process to ensure "meaningful and timely input by tribal officials in the development of regulatory policies that have tribal implications." "Policies that have tribal

implications" is defined in the Executive Order to include regulations that have "substantial direct effects on one or more Indian tribes, on the relationship between the Federal government and the Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes."

This final rule does not have tribal implications. It will not have substantial direct effects on tribal governments, on the relationship between the Federal government and Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes, as specified in Executive Order 13175. Thus, Executive Order 13175 does not apply to this rule.

F. Regulatory Flexibility Act

The Regulatory Flexibility Act (RFA) generally requires an agency to conduct a regulatory flexibility analysis of any rule subject to notice and comment rulemaking requirements unless the agency certifies that the rule will not have a significant economic impact on a substantial number of small entities. Small entities include small businesses, small not-for-profit enterprises, and small governmental jurisdictions.

This final rule will not have a significant impact on a substantial number of small entities because findings of failure to submit required SIP revisions do not by themselves create any new requirements. Therefore, I certify that this action will not have a significant economic impact on a substantial number of small entities.

G. Unfunded Mandates

Under section 202 of the Unfunded Mandates Reform Act of 1995 ("Unfunded Mandates Act"), signed into law on March 22, 1995, EPA must prepare a budgetary impact statement to accompany any proposed or final rule that includes a Federal mandate that may result in estimated costs to State, local, or tribal governments in the aggregate; or to private sector, of \$100 million or more. Under section 205, EPA must select the most cost-effective and least burdensome alternative that achieves the objectives of the rule and is consistent with statutory requirements. Section 203 requires EPA to establish a plan for informing and advising any small governments that may be significantly or uniquely impacted by the rule.

EPA has determined that today's action does not include a Federal mandate that may result in estimated costs of \$100 million or more to either State, local, or tribal governments in the

aggregate, or to the private sector. The CAA provision discussed in this notice requires states to submit SIPs. This notice merely provides a finding that California has not met that requirement. Accordingly, no additional costs to State, local, or tribal governments, or to the private sector, result from this action.

H. National Technology Transfer and Advancement Act

Section 12 of the National Technology Transfer and Advancement Act (NTTAA) of 1995 requires Federal agencies to evaluate existing technical standards when developing a new regulation. To comply with NTTAA, EPA must consider and use "voluntary consensus standards" (VCS) if available and applicable when developing programs and policies unless doing so would be inconsistent with applicable law or otherwise impractical.

EPA believes that VCS are inapplicable to today's action because it does not require the public to perform activities conducive to the use of VCS.

I. Submission to Congress and the Comptroller General

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this rule and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the **Federal Register**. A major rule cannot take effect until 60 days after it is published in the **Federal Register**. This rule is not a "major" rule as defined by 5 U.S.C. 804(2).

J. Petitions for Judicial Review

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by May 17, 2002. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this rule for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Particulate matter, Intergovernmental relations, Reporting and recordkeeping requirements.

Authority: 42 U.S.C. 7401 *et seq.*

Dated: February 28, 2002.

Wayne Nastri,

Regional Administrator, Region IX.

[FR Doc. 02-6270 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Office of Inspector General

42 CFR Parts 1001, 1003, 1005 and 1008

RIN 0991-AB09

Medicare and Federal Health Care Programs: Fraud and Abuse; Revisions and Technical Corrections

AGENCY: Office of Inspector General (OIG), HHS.

ACTION: Final rule.

SUMMARY: This final rule sets forth several revisions and technical corrections to the OIG regulations pertaining to fraud and abuse in Federal health care programs. This rule contains revisions and clarifications with respect to the definition of the term "item or service," the reinstatement procedures relating to exclusions resulting from a default on health education or scholarship obligations, the factors considered in determining civil money penalty amounts for patient dumping violations, and several other matters. In addition, this rule makes a number of minor technical corrections to the current regulations in order to clarify various issues and inadvertent errors appearing in the OIG's existing regulatory authorities.

EFFECTIVE DATE: These regulations are effective on April 17, 2002.

FOR FURTHER INFORMATION CONTACT: Joel J. Schaer, Office of Counsel to the Inspector General, (202) 619-0089.

SUPPLEMENTARY INFORMATION:

I. Background

The Office of Inspector General's (OIG's) exclusion authorities are intended to protect the Federal health care programs and their beneficiaries from untrustworthy health care providers, i.e., individuals and entities whose behavior has demonstrated that they pose a risk to program beneficiaries or to the integrity of these programs.

These authorities encompass both mandatory exclusions (section 1128(a) of the Social Security Act (the Act)) and permissive exclusions (section 1128(b) of the Act). The *mandatory* exclusion authorities require the OIG to exclude from program participation any individual or entity convicted of a "program-related" crime; patient abuse or neglect; or certain felonies related to health care delivery, governmental health care programs or controlled substances. Mandatory exclusions must be imposed for a minimum 5-year period. The *permissive* authorities do not require the imposition of an exclusion, and may either be (1) "derivative" exclusions that are based on actions previously taken by a court or other law enforcement or regulatory agencies, or (2) "non-derivative" exclusions that are based on OIG-initiated determinations of misconduct, e.g., poor quality care or submission of false claims for Medicare or Medicaid payment. With certain exceptions, there are no specified minimum periods of exclusion under these permissive authorities.

In addition, as an administrative remedy to remedy health care fraud and abuse, section 1128A of the Act allows the OIG to seek civil money penalties (CMPs), assessments and exclusions against those engaged in filing false claims (and certain other offenses) against the Department's programs and beneficiaries. Since enactment in 1981, the CMP provisions have been expanded to apply to numerous types of fraud and abuse activities related to Medicare and other Federal health care programs. Providers who may be subject to any of the OIG's administrative sanctions have full due process rights, including administrative hearings and appeals to the Federal courts.

On October 20, 2000, the OIG published a proposed rule in the **Federal Register** (65 FR 63035) that proposed several revisions and technical corrections to the OIG regulations codified in 42 CFR chapter V.

II. Summary of the Proposed Rule, Response to Public Comments and Provisions of the Final Rule

In response to the proposed rule, the OIG received a total of 6 timely-filed public comments from organizations, associations and other interested parties. Set forth below is a brief explanation of the intended revisions set forth in the proposed rule, a summary of the comments received and a response to those concerns, and a description of the final changes and

clarifications being made to 42 CFR chapter V as a result of this final rule.

A. Limitations Period for Exclusions

Proposed change: In response to questions raised as to whether a limitations period is applicable to the imposition of OIG program exclusions, the OIG proposed to clarify § 1001.1 to clarify that there is no time limitation on the imposition of a program exclusion. In *Wesley J. Hammer v. IG*, DAB 1693 (1999), the Departmental Appeals Board ruled that exclusion under section 1128(b)(7) of the Act, where such exclusion is based on an act which is described in section 1128A of the Act, is subject to the 6 year statute of limitations contained in section 1128A.

Comment/Response: The proposed rule stated that there would be no time limitation on the OIG's imposition of a program exclusion since no statute of limitations is specified in the Act with respect to exclusions under section 1128, and program exclusions are remedial in nature. Two commenters questioned this interpretation. The commenters suggested that if a program exclusion is based on the Secretary's determination that there has been a violation of another statute, the program exclusion action should be subject to the same limitations period that would apply to an action taken under the other statute. If not, the commenters believed that an individual or entity could be excluded for activities that occurred years before and that do not bear on their current trustworthiness or integrity. In addition, the commenters expressed concern that after the passage of significant time, evidence becomes difficult or impossible to gather and thus there is a need for a statute of limitations with respect to the imposition of program exclusions.

The comments raise concerns about exclusions under section 1128(b)(7) of the Act, the only exclusion authority that is based upon the Secretary's determination that there was an act committed that is a violation of another statute.¹ Based on the concerns raised by the commenters, the OIG has chosen not to finalize the proposed revision, but to leave the current regulation unchanged.

B. Actual Versus Reasonably Expected Loss

Proposed change: With regard to financial loss and threshold amounts with respect to exclusion actions, we

proposed to revise §§ 1001.102(b)(1) and 1001.201(b)(2)(i) to increase the financial loss considered to be an aggravating factor from \$1,500 to \$5,000 to more properly reflect the current health care economy and establish a more reasonable threshold amount as a basis for lengthening a period of exclusion, and to reflect as an aggravating factor both the actual and intended loss to the programs associated with the conduct of the sanctioned individual or entity. The OIG received two public comments on this proposed revision.

Comment: Commenters objected to allowing "intended loss" to be considered as an aggravating factor, asserting that the concept of intent is subjective and allows for speculation and difficulty in questions of proof and defense. They indicated that while an objective approach is used to determine whether an actual loss has occurred, it is subjective to determine whether an individual or entity intended to cause a loss when no actual loss has occurred. One commenter indicated that an internal OIG decision should not carry the same weight as a decision that was adjudicated by a third party. Because the OIG would be able to consider "intended losses" based on "similar acts not adjudicated," commenters believed the OIG would have significant latitude to give weight to "unsubstantiated allegations, charges supported by inadmissible evidence, statements that have not been subject to cross-examination * * *" that would not be supported by the judicial process.

Response: We have clarified and amended the proposed change to this section to provide that the OIG will consider acts "that caused, or reasonably could have been expected to cause, a financial loss. * * *" The purpose of this provision is to consider the magnitude of the individual or entity's conduct when determining the appropriate length of exclusion. The trustworthiness of an individual or entity relates to the amount of loss their conduct reasonably could have been expected to cause, regardless of whether the conduct was discovered before or after the payment was made. For example, the fact that a Medicare contractor detected a false claim prior to payment, and therefore no loss was incurred by the program, does not reduce the culpability and untrustworthiness of those responsible for the submission of the false claim.

The OIG intends to consider "reasonably expected loss" only in those situations where there is adequate reliable evidence to discern the amounts that would have been paid as a result of

the individual's or entity's false claim or other improper conduct had the conduct not been detected prior to the payment of the claims.

Comment: Regarding the proposed increase of the threshold amount for an aggravating factor to \$5,000 (from \$1,500), one commenter asked whether the \$5,000 amount would also apply to intended loss as well as to actual loss. The commenter also questioned whether the higher threshold amount would mean that prosecution would not be pursued if the loss is less than \$5,000.

Response: We will consider the total reasonably expected loss in assessing whether this \$5,000 threshold has been met for the purpose of determining the length of exclusion. This threshold is only relevant to determine the length of exclusion and has no relationship with a prosecutor's decision or whether to pursue certain cases.

Final rule revision: We are revising the language in §§ 1001.102(b)(1) and 1001.201(b)(2)(i) to indicate that among the factors that may be considered to be aggravating and a basis for lengthening the period of exclusion are acts resulting in the conviction, or similar acts, "that caused, or reasonably could have been expected to cause, a financial loss" to a Government program or to one or more entities of \$5,000 or more.

C. Expansion of the Scope of Exclusion to "all Federal Health Care Programs"

Proposed change: Section 4331(c) of the Balanced Budget Act (BBA) of 1997 extended the scope of all OIG exclusions beyond Medicare and State health care programs to all Federal health care programs. While several revisions to implement this expansion were made to the OIG exclusion regulations in the final rulemaking addressing BBA (July 22, 1999; 64 FR 39420), conforming revisions were not made in §§ 1001.102(c), 1001.951 and 1001.952. We proposed to amend these regulatory sections to accurately reflect this expanded authority. The OIG received no public comments on this proposed change.

Final rule revision: We are revising §§ 1001.102(c), 1001.951 and 1001.952 to accurately reflect the scope of an OIG exclusion beyond the Medicare and State health care programs to all other Federal health care programs.

D. Clarification on Length of Exclusion in § 1001.102(b)(9)

Proposed change: The OIG proposed a minor technical change in § 1001.102 that would have involved inserting the word "even" before the limiting clause "if the adverse action is based on the

¹ Section 1128(b)(7) provides the authority to permissively exclude an individual or entity for fraud, kickbacks or other prohibited activities.

same * * *” in existing paragraph (b)(9) of this section.

Comment: One commenter believed that the effect of this change would be that the exclusion period could be lengthened based on an adverse action, whether or not the action served as the basis of the imposition of the exclusion.

Response: Upon further review, the OIG has decided not to make this change to § 1001.102(b)(9).

E. Discount Safe Harbor

Proposed change: We proposed several clarifying wording changes in the safe harbor discount provision, set forth in § 1001.952(h), to be consistent with similar context language used in the same paragraph, and clarifying the definition of the term “rebate” in paragraph (h)(4) of this section to make clear that a rebate is a price reduction after the time of sale.

Comment/Response: We received several comments regarding these proposed revisions and clarifications to § 1001.952(h) and other technical corrections to our other safe harbor regulations. The OIG is continuing to evaluate these comments and plans to address specific changes to § 1001.952 at a future date through separate rulemaking.

Final rule revision: As indicated above in section II.C., at this time we are only revising those portions of § 1001.952 to correct technical errors appearing in the regulations text to extend the scope of any OIG exclusion beyond the Medicare and State health care programs to all other Federal health care programs.

F. Reinstatement of Individuals as a Result of an Exclusion Based on Default of Health Education Loan or Scholarship Obligations

Proposed change: The current regulation at § 1001.1501 provides that an individual will be excluded until the Public Health Service (PHS) notifies the OIG that the obligations have been resolved to the PHS’s satisfaction. Because the regulatory language is unclear as to exactly when a determination may be made that a default is cured or that the financial obligations have been adequately resolved, the proposed rule provided for exclusion “until such time as PHS notifies the OIG that . . . there is no longer an outstanding debt.” Specifically, we proposed to revise paragraph (b) of this section to clarify that once an individual is excluded, he or she will be reinstated only (1) after the debt is repaid by the individual, or (2) where there is no longer an

outstanding debt as determined by the PHS (e.g., the debt has been written off).

Comment: One commenter believed it was unclear what effect the changing of “right to request reinstatement” in the current rule to “right to apply for reinstatement” in the proposed rule will be. The commenter requested that any revision should minimize the administrative delay in reinstating such individuals once the PHS has concluded that there is no longer an outstanding debt.

Response: This is a minor revision concerning internal communications between PHS and the OIG that will cause no administrative delays in allowing individuals eligible to apply for reinstatement. All individuals who have been excluded under this authority must formally apply for such reinstatement in accordance with the procedures that are set forth in their exclusion letter and the applicable regulations.

Final rule revision: We are clarifying and revising § 1001.1501 to indicate that, with respect to an exclusion resulting from the default of a health education loan or scholarship obligations, an individual will be excluded until such time as PHS notifies the OIG that the default has been cured or that there is no longer an outstanding debt, and upon such notice, the OIG will inform the individual of his or her right to apply for reinstatement.

G. Waivers of Exclusions

Proposed change: We proposed to amend § 1001.1801 to permit any Federal health care program to request the waiver of an exclusion. This amendment was designed to conform the waiver provisions of section 1128 of the Act to statutory amendments that broadened the scope of an OIG program exclusion to all Federal health care programs.

Response: While the OIG received no public comments on this proposed change, we have determined that this revision would be more appropriately addressed through the legislative process. Although Congress expanded the OIG’s exclusion authority in the Health Insurance Portability and Accountability Act (Pub. L. 104–191) to all “Federal health care programs,” it did not make a corresponding change to the statutory waiver for exclusions (sections 1128(c)(3)(B) and 1128(d)(3)(B) of the Act), i.e., only States are authorized to request such waivers. We now believe that legislative action, rather than a regulatory change, is necessary to address this issue.

H. Collateral Estoppel and Appeal of Exclusions

Proposed change: Section 1001.2007 has contained a provision that precludes the relitigation of the underlying determination in the administrative appeal of exclusions. We proposed to clarify in this section that a civil judgment rendered by a Federal, State or local court is an additional type of prior determination that may be given collateral estoppel effect in an exclusion action, and may not be relitigated in the exclusion proceeding. The OIG received no public comments on this proposed change.

Final rule revision: We are revising § 1001.2007(d) consistent with the language set forth in the earlier proposed rule.

I. Reversed or Vacated Decisions

Proposed change: With respect to appeals of exclusions, § 1001.3005 does not specify at what point in the appeal process reinstatement will occur where an OIG action is reversed or vacated on appeal. We proposed to amend this section to provide that when an exclusion action is reversed or vacated at any stage of an administrative appeal process, the OIG will reinstate the individual or entity at that time retroactive to the effective date of the underlying exclusion. The OIG received no public comments on this proposed change.

Final rule revision: We are amending § 1001.3005, Reversed or vacated decisions, by revising paragraph (a) and adding a new paragraph (e) to specify at what point in the appeal process retroactive reinstatement will occur.

J. Definition for “Item or Service”

Proposed change: To reflect the varying reimbursement systems and mechanisms in place, we proposed to modify the definition of the term “item or service” in § 1003.101 to clarify that, in addition to itemized claims or cost reports, the term also includes any item or service that is reimbursed through any health care payment mechanism, such as a prospective payment system. The OIG received no public comments on this revised definition.

Final rule revision: The OIG is adopting the change as proposed.

K. Calculation of Penalty Amount for Patient Dumping Violations

Proposed change: The existing language in § 1003.106(a)(4) allows the OIG to take into account a “prior history of offenses” with respect to patient dumping in determining the amount of CMP imposed for a patient dumping violation. We proposed an amendment

to § 1003.106(a)(4)(iii) that would allow the OIG and the administrative law judge (ALJ) to consider other “instances”—and not just “offenses”—regardless of when they occurred, that is, not just “prior to” the matter conduct upon which the CMP action is based.

Comment: Commenters expressed the view that CMP amounts in patient dumping cases should be based only on judgments and other actions which have been adjudicated, such as convictions or administrative sanctions. The commenters believed that allowing the OIG the authority to “bypass” courts and the administrative appeals process would penalize physicians for alleged behavior that has not been ruled upon by a court or an ALJ. One commenter stated that in determining CMP amounts under this provision, the OIG should only be allowed to cite subsequent offenses to the same extent that the OIG now considers prior offenses. Without such limitation, the commenter believed that physicians’ due process rights would be violated since they would not be able to contest the underlying alleged behavior.

Response: In assessing the appropriate CMP amount in a dumping case, we continue to believe that it is appropriate to include matters which occurred after the events that resulted in the OIG’s issuance of a letter to a provider proposing a CMP. Specifically, with respect to the provider’s “prior history,” we have found instances, which may occur several years later between the time of the initial event and the initiation of litigation, where a provider has committed other acts similar in nature to the violation that is the basis for the proposed CMP. The OIG believes that those other similar acts should be considered so that an appropriate CMP can be determined and assessed. By considering not just “prior history” as a factor, an appropriate penalty may be higher, for example, for a party with multiple instances of problematic conduct, as compared to a party who has only one such instance.

With respect to amending the current reference of “offenses” to “instances,” we believe that the current term restricts consideration of incidents that are relevant to the provider’s culpability but have not resulted in convictions, or judicial or administrative decisions. Because these prior similar incidents generally become known during the administrative appeals process, we believe that the term “offenses” is too limiting, and that the revision in the regulations will allow the OIG and the ALJs a broader range of conduct and options to consider in their determinations. The primary concerns

expressed by the commenter do not apply because the ALJ will be able to fully evaluate all evidence in the record in deciding the amount of a CMP and give appropriate weight to such evidence. When the OIG is able to consider subsequent instances of conduct by the provider, the ALJ, Departmental Appeals Board and the courts will still remain free to accept or reject this additional information and evidence in determining an appropriate CMP amount.

Final rule revision: We are amending § 1003.106 by adding a new paragraph (a)(4)(iii) to include as a factor in determining the amount of penalty for patient dumping violations any other instances where the respondent failed to provide appropriate emergency medical screening, stabilization and treatment of individuals coming to a hospital’s emergency department, or to effect an appropriate transfer.

L. Time Frames Governing the Discovery Process

Proposed change: To ensure that the hearing process proceeds in an orderly and timely manner, and to allow parties a reasonable period of time to produce requested documents or object to a request, we proposed to expand the specified time frames set forth in § 1005.7(e)(1) from the current 15 days to 30 days. The OIG received no public comments on this proposed change.

Final rule revision: We are revising § 1005.7(e)(1) to expand the specified time frames governing the discovery process to 30 days.

M. Written Testimony of Experts

Proposed change: We proposed to amend § 1005.16 to give the ALJs discretion to admit prior written sworn expert testimony that has been subject to cross-examination. The OIG received no public comments on this proposed revision.

Final rule revision: We are revising paragraph (b) of § 1005.16, Witnesses, to specifically state that the ALJ may, at his or her discretion, admit prior sworn testimony of experts which has been subject to adverse examination, such as a deposition or trial testimony.

N. Admissibility of Evidence in Administrative Proceedings

Proposed change: In order to protect the credibility of witnesses from being inappropriately attacked through the introduction of evidence regarding bad character, we proposed to amend § 1005.17, Evidence, to require adherence to Rule 608 of the Federal Rules of Evidence (FRE) in administrative proceedings.

Response: While the OIG received no public comments on this proposed change, there is a concern that requiring ALJs to apply specific evidentiary rules in an administrative hearing would unnecessarily restrict the evidence the ALJ may consider. The OIG will continue to evaluate the scope of this amendment, and has chosen not to finalize the proposed revision to § 1005.17 at this time.

O. Additional Technical Revisions

Proposed changes: Minor technical errors in §§ 1003.100 and 1008.37 were also proposed for correction in the proposed rule. The OIG received no public comments on this proposed change.

Final rule revisions: We are making technical revisions to § 1003.100(b) to properly reflect the basis and purpose of the OIG’s CMP and assessment authorities that were set forth in two different OIG rulemakings. Specifically, we are amending § 1003.100 by revising paragraphs (b)(1)(iv), (b)(1)(xii) and (b)(1)(xiii), and by adding paragraphs (b)(1)(xiv) and (b)(1)(xv) to accurately reflect the range of existing CMP and assessment authorities delegated to the OIG. In addition, we are correcting a typographical error appearing for a United States Code citation which appears in § 1008.37, as indicated in the proposed rule.

III. Regulatory Impact Statement

We have examined the impacts of this rule as required by Executive Order 12866 September 1993, Regulatory Planning and Review) and the Regulatory Flexibility Act (RFA) (September 19, 1980; Public Law 96–354), section 1102(b) of the Social Security Act, the Unfunded Mandates Reform Act of 1995 (Public Law 104–4), and Executive Order 13132. Executive Order 12866 directs agencies to assess all costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits (including potential economic, environmental, public health and safety effects, distributive impacts and equity). A regulatory impact analysis (RIA) must be prepared for major rules with economically significant effects (\$100 million or more in any given year).

This is not a major rule as defined at 5 U.S.C. 804 (2), and it is not economically significant since it will not have a significant effect on program expenditures and there are no additional substantive costs to implement the resulting provisions. The revisions in this rule are either technical in nature or are designed to further

clarify OIG statutory requirements. Specifically, these provisions are intended to clarify the scope of the OIG's existing authorities to exclude individuals and entities from Medicare, Medicaid and all other Federal health care programs, and to strengthen current legal authorities pertaining to the imposition of CMPs against individuals and entities engaged in prohibited actions and activities. We believe that any aggregate economic effect of these revised regulatory provisions will be minimal and will impact only those limited few who engage in prohibited behavior in violation of the statute. As such, we believe that the aggregate economic impact of these final regulations is minimal and would have no appreciable effect on the economy or on Federal or State expenditures.

The RFA, and the Small Business Regulatory Enforcement and Fairness Act of 1996 which amended the RFA, requires agencies to analyze options for regulatory relief of small businesses. For purposes of the RFA, small entities include small businesses, nonprofit organizations, and Government agencies. Most hospitals (and most other providers) are considered to be small entities, either by nonprofit status or by having revenues of \$5 million to \$25 million or less in any 1 year. Individuals and States are not included in the definition of a small entity.

In addition, section 1102(b) of the Social Security Act requires us to prepare a regulatory impact analysis if a rule may have a significant impact on the operations of a substantial number of small rural providers. This analysis must conform to the provisions of section 604 of the RFA. While these provisions may have some impact on small entities and rural providers, we believe that the aggregate economic impact of this rulemaking will be minimal since it is the nature of the conduct and not the size or type of the entity that will result in a violation of the statute and the regulations. As a result, this rule should not have a significant impact on a substantial number of small entities, or a significant impact on the operations of a substantial number of small rural providers.

Section 202 of the Unfunded Mandates Reform Act of 1995 also requires that agencies assess anticipated costs and benefits before issuing any rule that may result in expenditure in any 1 year by State, local or tribal Governments, in the aggregate, or by the private sector, of \$110 million. We believe that there are no significant costs associated with these revisions that would impose any mandates on State, local or tribal governments, or the

private sector that will result in an expenditure of \$110 million or more (adjusted for inflation) in any given year.

Executive Order 13132, Federalism, establishes certain requirements that an agency must meet when it promulgates a final rule that imposes substantial direct requirements costs on State and local Governments, preempts State law, or otherwise has Federalism implications. In reviewing this rule under the threshold criteria of Executive Order 13132, we have determined that this rule will not significantly effect the rights, roles and responsibilities of States or local Governments. The Office of Management and Budget has reviewed this rule in accordance with Executive Order 12866. In *Paperwork Reduction Act*—The provisions of these regulations impose no new reporting or recordkeeping requirements necessitating clearance by OMB.

List of Subjects

42 CFR Part 1001

Administrative practice and procedure, Fraud, Health facilities, Health professions, Medicaid, Medicare.

42 CFR Part 1003

Administrative practice and procedure, Fraud, Grant programs—health, Health facilities, Health professions, Maternal and child health, Medicaid, Medicare, Penalties.

42 CFR Part 1005

Administrative practice and procedure, Fraud, Penalties.

42 CFR Part 1008

Administrative practice and procedure, Fraud, Grant programs—health, Health facilities, Health professions, Medicaid, Medicare, Penalties.

Accordingly, 42 CFR chapter V is amended as set forth below:

PART 1001—[AMENDED]

1. The authority citation for part 1001 continues to read as follows:

Authority: 42 U.S.C. 1302, 1320a–7, 1320a–7b, 1395u(h), 1395u(j), 1395u(k), 1395y(d), 1395y(e), 1395cc(b)(2)(D), (E) and (F), and 1395hh; and sec. 2455, Pub. L. 103–355, 108 Stat. 3327 (31 U.S.C. 6101 note).

2. Section 1001.101 is amended by republishing the introductory text and by revising paragraph (c), introductory text, to read as follows:

§ 1001.101 Basis for liability.

The OIG will exclude any individual or entity that—

* * * * *

(c) Has been convicted, under Federal or State law, of a felony that occurred after August 21, 1996, relating to fraud, theft, embezzlement, breach of fiduciary responsibility, or other financial misconduct—

* * * * *

3. Section 1001.102 is amended by republishing the introductory text for paragraph (b) and revising paragraph (b)(1), and by republishing the introductory text for paragraph (c) and revising paragraph (c)(1) to read as follows:

§ 1001.102 Length of exclusion.

* * * * *

(b) Any of the following factors may be considered to be aggravating and a basis for lengthening the period of exclusion—

(1) The acts resulting in the conviction, or similar acts, that caused, or were intended to cause, a financial loss to a Government program or to one or more entities of \$5,000 or more. (The entire amount of financial loss to such programs or entities, including any amounts resulting from similar acts not adjudicated, will be considered regardless of whether full or partial restitution has been made);

* * * * *

(c) Only if any of the aggravating factors set forth in paragraph (b) of this section justifies an exclusion longer than 5 years, may mitigating factors be considered as a basis for reducing the period of exclusion to no less than 5 years. Only the following factors may be considered mitigating—

(1) The individual or entity was convicted of 3 or fewer misdemeanor offenses, and the entire amount of financial loss (both actual loss and intended loss) to Medicare or any other Federal, State or local governmental health care program due to the acts that resulted in the conviction, and similar acts, is less than \$1,500;

* * * * *

4. Section 1001.201 is amended by republishing the introductory text for paragraphs (b) and (b)(2) and revising paragraph (b)(2)(i), and by republishing the introductory text for paragraph (b)(3) and revising paragraph (b)(3)(i) to read as follows:

§ 1001.201 Conviction relating to program or health care fraud.

* * * * *

(b) *Length of exclusion.* * * *

(2) Any of the following factors may be considered to be aggravating and a basis for lengthening the period of exclusion—

(i) The acts resulting in the conviction, or similar acts that caused,

or reasonably could have been expected to cause, a financial loss of \$5,000 or more to a Government program or to one or more other entities, or had a significant financial impact on program beneficiaries or other individuals. (The total amount of financial loss will be considered, including any amounts resulting from similar acts not adjudicated, regardless of whether full or partial restitution has been made);

* * * * *

(3) Only the following factors may be considered as mitigating and a basis for reducing the period of exclusion—

(i) The individual or entity was convicted of 3 or fewer offenses, and the entire amount of financial loss (both actual loss and reasonably expected loss) to a Government program or to other individuals or entities due to the acts that resulted in the conviction and similar acts is less than **\$1,5000**;

* * * * *

5. Section 1001.951 is amended by revising paragraph (b)(1)(ii) to read as follows:

§ 1001.951 Fraud and kickbacks and other prohibited activities.

* * * * *

(b) * * *

(1) * * *

(ii) The nature and extent of any adverse physical, mental, financial or other impact the conduct had on program beneficiaries or other individuals or the Medicare, Medicaid and all other Federal health care programs;

* * * * *

6. Section 1001.952 is amended as follows:

a. By republishing the introductory text;

b. Republishing the introductory text to paragraph (b), revising paragraph (b)(5), removing the undesignated paragraph following paragraph (b)(6), and adding a sentence at the end of paragraph (b)(6);

c. Republishing the introductory text to paragraph (c), revising paragraph (c)(5), removing the undesignated paragraph following paragraph (c)(6), and adding a sentence at the end of paragraph (c)(6);

d. Republishing the introductory text to paragraph (d) and revising paragraph (d)(5);

e. Republishing introductory text to paragraph (e)(1) and revising paragraph (e)(1)(ii);

f. Republishing introductory text to paragraph (e)(2) and revising paragraph (e)(2)(ii);

g. Republishing introductory text to paragraph (f) and revising paragraph (f)(2);

h. Revising introductory text to paragraph (h); introductory text to paragraph (h)(1) and introductory text to paragraph (h)(1)(iii); introductory text to paragraph (h)(2); introductory text to paragraph (h)(3) and introductory text to paragraph (h)(3)(iii); and paragraph (h)(5)(iii);

i. Revising paragraph (i);

j. Republishing the introductory text to paragraph (j), adding a sentence at the end of paragraph (j)(2), and removing the undesignated paragraph following paragraph (j)(2);

k. Republishing introductory text to paragraph (n) and revising paragraph (n)(6);

l. Republishing introductory text to paragraph (o) and revising paragraph (o)(5); and

m. Revising introductory text for paragraph (s).

The revisions to § 1001.952 read as follows:

§ 1001.952 Exceptions.

The following payment practices shall not be treated as a criminal offense under section 1128B of the Act and shall not serve as the basis for an exclusion:

* * * * *

(b) *Space rental.* As used in section 1128B of the Act, “remuneration” does not include any payment made by a lessee to a lessor for the use of premises, as long as all of the following six standards are met—

* * * * *

(5) The aggregate rental charge is set in advance, is consistent with fair market value in arms-length transactions and is not determined in a manner that takes into account the volume or value of any referrals or business otherwise generated between the parties for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

(6) * * * Note that for purposes of paragraph (b) of this section, the term *fair market value* means the value of the rental property for general commercial purposes, but shall not be adjusted to reflect the additional value that one party (either the prospective lessee or lessor) would attribute to the property as a result of its proximity or convenience to sources of referrals or business otherwise generated for which payment may be made in whole or in part under Medicare, Medicaid and all other Federal health care programs.

* * * * *

(c) *Equipment rental.* As used in section 1128B of the Act, “remuneration” does not include any

payment made by a lessee or equipment to the lessor of the equipment for the use of the equipment, as long as all of the following six standards are met—

* * * * *

(5) The aggregate rental charge is set in advance, is consistent with fair market value in arms-length transactions and is not determined in a manner that takes into account the volume or value of any referrals or business otherwise generated between the parties for which payment may be made in whole or in part under Medicare, Medicaid or all other Federal health care programs.

(6) * * * Note that for purposes of paragraph (c) of this section, the term *fair market value* means that the value of the equipment when obtained from a manufacturer or professional distributor, but shall not be adjusted to reflect the additional value one party (either the prospective lessee or lessor) would attribute to the equipment as a result of its proximity or convenience to sources of referrals or business otherwise generated for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

(d) *Personal services and management contracts.* As used in section 1128B of the Act, “remuneration” does not include any payment made by a principal to an agent as compensation for the services of the agent, as long as all of the following seven standards are met—

* * * * *

(5) The aggregate compensation paid to the agent over the term of the agreement is set in advance, is consistent with fair market value in arms-length transactions and is not determined in a manner that takes into account the volume or value of any referrals or business otherwise generated between the parties for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

* * * * *

(e) *Sale of practice.* (1) As used in section 1128B of the Act, “remuneration” does not include any payment made to a practitioner by another practitioner where the former practice is selling his or her practice to the latter practitioner, as long as the following two standards are met—

* * * * *

(ii) The practitioner who is selling his or her practice will not be in a professional position to make referrals to, or otherwise generate business for, the purchasing practitioner for which payment may be made in whole or in

part under Medicare, Medicaid or other Federal health care programs after 1 year from the date of the first agreement pertaining to the sale.

(2) As used in section 1128B of the Act, "remuneration" does not include any payment made to a practitioner by a hospital or other entity where the practitioner is selling his or her practice to the hospital or other entity, so long as the following four standards are met—

* * * * *

(ii) The practitioner who is selling his or her practice will not be in a professional position after completion of the sale to make or influence referrals to, or otherwise generate business for, the purchasing hospital or entity for which payment may be made under Medicare, Medicaid or other Federal health care programs.

* * * * *

(f) *Referral services.* As used in section 1128B of the Act, "remuneration" does not include any payment or exchange of anything of value between an individual or entity ("participant") and another entity serving as a referral service ("referral service"), as long as all of the following four standards are met—

* * * * *

(2) Any payment the participant makes to the referral service is assessed equally against and collected equally from all participants, and is only based on the cost of operating the referral service, and not on the volume or value of any referrals to or business otherwise generated by either party for the referral service for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs.

* * * * *

(h) *Discounts.* As used in section 1128B of the Act, "remuneration" does not include a discount, as defined in paragraph (h)(5) of this section, on an item or service for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs for a buyer as long as the buyer complies with the applicable standards of paragraph (h)(1) of this section; a seller as long as the seller complies with the applicable standards of paragraph (h)(2) of this section; and an offeror of a discount who is not a seller under paragraph (h)(2) of this section so long as such offeror complies with the applicable standards of paragraph (h)(3) of this section.

(1) With respect to the following three categories of buyers, the buyer must comply with all of the applicable

standards within one of the three following categories—

* * * * *

(iii) If the buyer is an individual or entity in whose name a claim or request for payment is submitted for the discounted item or service and payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs (not including individuals or entities defined as buyers in paragraph (h)(1)(i) or (h)(1)(ii) of this section), the buyer must comply with both of the following standards—

* * * * *

(2) The seller is an individual or entity that supplies an item or service for which payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs to the buyer and who permits a discount to be taken off the buyer's purchase price. The seller must comply with all of the applicable standards within one of the following three categories—

* * * * *

(3) The offeror of a discount is an individual or entity who is not a seller under paragraph (h)(2) of this section, but promotes the purchase of an item or service by a buyer under paragraph (h)(1) of this section at a reduced price for which payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs. The offeror must comply with all of the applicable standards within the following three categories—

* * * * *

(iii) If the buyer is an individual or entity in whose name a request for payment is submitted for the discounted item or service and payment may be made, in whole or in part, under Medicare, Medicaid or other Federal health care programs (not including individuals or entities defined as buyers in paragraph (h)(1)(i) or (h)(1)(ii) of this section), the offeror must comply with the following two standards—

* * * * *

(5) * * *

(iii) A reduction in price applicable to one payer but not to Medicare, Medicaid or other Federal health care programs;

* * * * *

(i) *Employees.* As used in section 1128B of the Act, "remuneration" does not include any amount paid by an employer to an employee, who has a bona fide employment relationship with the employer, for employment in the furnishing of any item or service for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs. For

purposes of paragraph (i) of this section, the term *employee* has the same meaning as it does for purposes of 26 U.S.C. 3121(d)(2).

(j) *Group purchasing organizations.* As used in section 1128B of the Act, "remuneration" does not include any payment by a vendor of goods or services to a group purchasing organization (GPO), as part of an agreement to furnish such goods or services to an individual or entity, as long as both of the following two standards are met—

* * * * *

(2) * * * Note that for purposes of paragraph (j) of this section, the term *group purchasing organization* (GPO) means an entity authorized to act as a purchasing agent for a group of individuals or entities who are furnishing services for which payment may be made in whole or in part under Medicare, Medicaid or other Federal health care programs, and who are neither wholly-owned by the GPO nor subsidiaries of a parent corporation that wholly owns the GPO (either directly or through another wholly-owned entity).

* * * * *

(n) *Practitioner recruitment.* As used in section 1128B of the Act, "remuneration" does not include any payment or exchange of anything of value by an entity in order to induce a practitioner who has been practicing within his or her current specialty for less than 1 year to locate, or to induce any other practitioner to relocate, his or her primary place of practice into a HPSA for his or her specialty area, as defined in Departmental regulations, that is served by the entity, as long as all of the following nine standards are met—

* * * * *

(6) The amount or value of the benefits provided by the entity may not vary (or be adjusted or renegotiated) in any manner based on the volume or value of any expected referrals to or business otherwise generated for the entity by the practitioner for which payment may be made in whole or in part under Medicare, Medicaid or any other Federal health care programs.

* * * * *

(o) *Obstetrical malpractice insurance subsidies.* As used in section 1128B of the Act, "remuneration" does not include any payment made by a hospital or other entity that is providing malpractice insurance (including a self-funded entity), where such payment is used to pay for some or all of the costs of malpractice insurance premiums for a practitioner (including a certified nurse-midwife as defined in section

1861(gg) of the Act) who engages in obstetrical practice as a routine part of his or her medical practice in a primary care HPSA, as long as all of the following seven standards are met—

* * * * *

(5) The amount of payment may not vary based on the volume or value of any previous or expected referrals to or business otherwise generated for the entity by the practitioner for which payment may be made in whole or in part under Medicare, Medicaid or any other Federal health care programs.

* * * * *

(s) *Referral arrangements for specialty services.* As used in section 1128B of the Act, “remuneration” does not include any exchange of value among individuals and entities where one party agrees to refer a patient to the other party for the provision of a specialty service payable in whole or in part under Medicare, Medicaid or any other Federal health care programs in return for an agreement on the part of the other party to refer that patient back at a mutually agreed upon time or circumstance as long as the following four standards are met—

* * * * *

7. Section 1001.1501 is amended by revising paragraph (b) to read as follows:

§ 1001.1501 Default of health education loan or scholarship obligations.

* * * * *

(b) *Length of exclusion.* The individual will be excluded until such time as PHS notifies the OIG that the default has been cured or that there is no longer an outstanding debt. Upon such notice, the OIG will inform the individual of his or her right to apply for reinstatement.

8. Section 1001.2007 is amended by revising paragraph (d) to read as follows:

§ 1001.2007 Appeal of exclusions.

* * * * *

(d) When the exclusion is based on the existence of a criminal conviction or a civil judgment imposing liability by Federal, State or local court, a determination by another Government agency, or any other prior determination where the facts were adjudicated and a final decision was made, the basis for the underlying conviction, civil judgment or determination is not reviewable and the individual or entity may not collaterally attack it either on substantive or procedural grounds in this appeal.

* * * * *

9. Section 1001.3005 is amended by revising paragraph (a) and by adding a new paragraph (e) to read as follows:

§ 1001.3005 Reversed or vacated decisions.

(a) An individual or entity will be reinstated into Medicare, Medicaid and other Federal health care programs retroactive to the effective date of the exclusion when such exclusion is based on—

(1) A conviction that is reversed or vacated on appeal;

(2) An action by another agency, such as a State agency or licensing board, that is reversed or vacated on appeal; or

(3) An OIG exclusion action that is reversed or vacated at any stage of an individual's or entity's administrative appeal process.

* * * * *

(e) If an action which results in the retroactive reinstatement of an individual or entity is subsequently overturned, the OIG may reimpose the exclusion for the initial period of time, less the period of time that was served prior to the reinstatement of the individual or entity.

PART 1003—[AMENDED]

1. The authority citation for part 1003 continues to read as follows:

Authority: 42 U.S.C. 1302, 1320a–7, 1320a–7a, 1320a–7e, 1320b–10, 1395u(j), 1395u(k), 1395cc(g), 1395dd(d)(1), 1395mm, 1395nn(g), 1395ss(d), 1396b(m), 11131(c) and 11137(b)(2).

2. Section 1003.100 is amended by revising paragraphs (b)(1)(iv), (b)(1)(xii) and (b)(1)(xiii); and by adding paragraphs (b)(1)(xiv) and (b)(1)(xv) to read as follows:

§ 1003.100 Basis and purpose.

* * * * *

(b) * * *

(1) * * *

(iv)(A) Fail to report information concerning medical malpractice payments or who improperly disclose, use or permit access to information reported under part B of title IV of Public Law 99–660, and regulations specified in 45 CFR part 60, or

(B) Are health plans and fail to report information concerning sanctions or other adverse actions imposed on providers as required to be reported to the Healthcare Integrity and Protection Data Bank (HIPDB) in accordance with section 1128E of the Act;

* * * * *

(xii) Offer inducements that they know or should know are likely to influence Medicare or State health care program beneficiaries to order or receive particular items or services;

(xiii) Are physicians who knowingly misrepresent that a Medicare beneficiary requires home health services;

(xiv) Have submitted, or caused to be submitted, certain prohibited claims, including claims for services rendered by excluded individuals employed by or otherwise under contract with such person, under one or more Federal health care programs; or

(xv) Violate the Federal health care programs' anti-kickback statute as set forth in section 1128B of the Act.

* * * * *

3. Section 1003.101 is amended by republishing the introductory text and by revising the definition for the term *item or service* to read as follows:

§ 1003.101 Definitions.

For purposes of this part:

* * * * *

Item or service includes—

(a) any item, device, medical supply or service provided to a patient (i) which is listed in an itemized claim for program payment or a request for payment, or (ii) for which payment is included in other Federal or State health care reimbursement methods, such as a prospective payment system; and

(b) in the case of a claim based on costs, any entry or omission in a cost report, books of account or other documents supporting the claim.

* * * * *

4. Section 1003.106 is amended by republishing the introductory text for paragraphs (a) and (a)(4) and by revising paragraphs (a) and (a)(4)(iii) to read as follows:

§ 1003.106 Determinations regarding the amount of the penalty and assessment.

(a) *Amount of penalty.* * * *

(4) In determining the amount of any penalty in accordance with § 1003.102(c), the OIG takes into account—

(iii) Any other instances where the respondent failed to provide appropriate emergency medical screening, stabilization and treatment of individuals coming to a hospital's emergency department or to effect an appropriate transfer;

* * * * *

PART 1005—[AMENDED]

1. The authority citation for part 1005 continues to read as follows:

Authority: 42 U.S.C. 405(a), 405(b), 1302, 1320a–7, 1320a–7a and 1320c–5.

2. Section 1005.7 is amended by revising paragraph (e)(1) to read as follows:

§ 1005.7 Discovery.

* * * * *

(e)(1) When a request for production of documents has been received, within 30 days the party receiving that request will either fully respond to the request, or state that the request is being objected to and the reasons for that objection. If objection is made to part of an item or category, the part will be specified. Upon receiving any objections, the party seeking production may then, within 30 days or any other time frame set by the ALJ, file a motion for an order compelling discovery. (The party receiving a request for production may also file a motion for protective order any time prior to the date the production is due.)

* * * * *

3. Section 1005.16 is amended by revising paragraph (b) to read as follows:

§ 1005.16 Witnesses.

* * * * *

(b) At the discretion of the ALJ, testimony (other than expert testimony) may be admitted in the form of a written statement. The ALJ may, at his or her discretion, admit prior sworn testimony of experts which has been subject to adverse examination, such as a deposition or trial testimony. Any such written statement must be provided to all other parties along with the last known address of such witnesses, in a manner that allows sufficient time for other parties to subpoena such witness for cross-examination at the hearing. Prior written statements of witnesses proposed to testify at the hearing will be exchanged as provided in § 1005.8.

* * * * *

PART 1008—[AMENDED]

1. The authority citation for part 1008 continues to read as follows:

Authority: 42 U.S.C. 1320a–7d(b).

2. Section 1008.37 is revised to read as follows:

§ 1008.37 Disclosure of ownership and related information.

Each individual or entity requesting an advisory opinion must supply full and complete information as to the identity of each entity owned or controlled by the individual or entity, and of each person with an ownership or control interest in the entity, as defined in section 1124(a)(1) of the Social Security Act (42 U.S.C. 1320a–3(a)(1)) and part 420 of this chapter.

(Approved by the Office of Management and Budget under control number 0990–0213)

Dated: October 19, 2001.

Janet Rehnquist,
Inspector General.

Approved: November 23, 2001.

Tommy G. Thompson,
Secretary.

[FR Doc. 02–6350 Filed 3–15–02; 8:45 am]

BILLING CODE 4152–01–P

NATIONAL SCIENCE FOUNDATION

45 CFR Part 689

RIN 3145–AA39

Research Misconduct

AGENCY: National Science Foundation (NSF).

ACTION: Final rule.

SUMMARY: NSF is issuing a final rule that revises its existing misconduct in science and engineering regulations. These revisions implement the Federal Policy on Research Misconduct issued by the Executive Office of the President's Office of Science and Technology on December 6, 2000. They will enable NSF to continue to address allegations of research misconduct. **DATES:** This rule is effective April 17, 2002.

FOR FURTHER INFORMATION CONTACT: Anita Eisenstadt, Office of the General Counsel, at 703–292–8060.

SUPPLEMENTARY INFORMATION: The Office of Science and Technology Policy issued a final Federal research misconduct policy on December 6, 2000 in 65 FR 76260–76264 (“the Federal policy”). The Federal policy consists of a definition of research misconduct and basic guidelines to help Federal agencies and Federally funded research institutions respond to allegations of research misconduct. The policy directs Federal agencies that support or conduct research to implement it within one year.

On January 25, 2002, NSF published a proposed rule to revise its existing misconduct regulations (45 CFR part 689) to make them fully consistent with the Federal policy. (67 FR 3666–3669). NSF invited public comment on the proposed rule. NSF received four comments that were supportive of the proposed rule.

Three of these commenters, however, expressed general concern for the protection of confidentiality of inquiries and investigations of alleged research misconduct. They suggested that NSF add language to the regulation that provides that to the extent permitted by

law, NSF will protect research misconduct investigative and adjudicative files as exempt from mandatory disclosure under the Freedom of Information Act and the Privacy Act. The commenters noted that this language is consistent with the Federal policy.

NSF stated in the preamble to the proposed rule that, consistent with the Federal policy, we would continue to protect research misconduct investigative and adjudicative files as exempt from mandatory disclosure under the Freedom of Information Act and the Privacy Act, to the extent permitted by law. (67 FR 3666). In response to these comments, we will include this language in § 689.2 of the final rule.

One of the commenters also expressed concern over the preponderance of evidence standard of proof for a finding of research misconduct. The commenter expressed concern that this standard will increase the risk of a false finding of research misconduct, and recommended a higher standard of proof such as “clear and convincing evidence” or “beyond a reasonable doubt.”

The Federal policy adopted the preponderance of evidence standard. In the preamble to the Federal policy, OSTP noted that this is the uniform standard of proof for most civil fraud cases and most Federal administrative proceedings, including debarment. (65 FR 76262). Awardee institutions have the discretion to apply a higher standard of proof in their internal misconduct proceedings. However, if a higher standard is used, and the awardee institution wishes for NSF to defer to its investigation, the awardee institution should also evaluate whether the allegation is proven by a preponderance of evidence.

Determinations

The Office of Management and Budget has reviewed this final rule under Executive Order 12866. The rule is not an economically significant rule or a major rule under the Congressional Review Act. The Congressional Review Act provides that agencies shall submit a report, including a copy of all final rules, to each House of Congress and the Comptroller General of the United States. The Foundation will submit this report, identifying this rule as non-major, prior to the publication of this rule in the **Federal Register**.

The Unfunded Mandate Reform Act of 1995, in sections 202 and 205, requires that agencies prepare several analytic statements before proposing a rule that

may result in annual expenditures of \$100 million by State, local and Indian tribal governments, or by the private sector. As any final rule would not result in expenditures of this magnitude, such statements are not necessary. As required by the Regulatory Flexibility Act, it is hereby certified that this rule will not have a significant impact on a substantial number of small businesses.

The provisions of the Paperwork Reduction Act of 1995, Public Law 104-13, 44 U.S.C. 3501 *et seq.*, and its implementing regulations, 5 CFR Part 1320, do not apply to this rule because there are no new or revised recordkeeping or reporting requirements. Finally, NSF has reviewed this rule in light of Section 2 of Executive Order 12778 and certifies that this rule meets the applicable standards provided in sections 2(a) and 2(b) of that order.

List of Subjects in 45 CFR Part 689

Administrative practice and procedure, Fraud, Grant programs—science and technology, Investigations, Research, Science and technology.

Dated: March 7, 2002.

Lawrence Rudolph,
General Counsel, National Science Foundation.

For the reasons set forth in the preamble, the National Science Foundation is revising part 689 of Title 45, Chapter VI of the Code of Federal Regulations, to read as follows:

PART 689—RESEARCH MISCONDUCT

Sec.

- 689.1 Definitions.
- 689.2 General policies and responsibilities.
- 689.3 Actions.
- 689.4 Role of awardee institutions.
- 689.5 Initial NSF handling of misconduct matters.
- 689.6 Investigations.
- 689.7 Pending proposals and awards.
- 689.8 Interim administrative actions.
- 689.9 Dispositions.
- 689.10 Appeals.

Authority: 42 U.S.C. 1870(a).

§ 689.1 Definitions.

The following definitions apply to this part:

(a) *Research misconduct* means fabrication, falsification, or plagiarism in proposing or performing research funded by NSF, reviewing research proposals submitted to NSF, or in reporting research results funded by NSF.

(1) *Fabrication* means making up data or results and recording or reporting them.

(2) *Falsification* means manipulating research materials, equipment, or processes, or changing or omitting data or results such that the research is not accurately represented in the research record.

(3) *Plagiarism* means the appropriation of another person's ideas, processes, results or words without giving appropriate credit.

(4) *Research*, for purposes of paragraph (a) of this section, includes proposals submitted to NSF in all fields of science, engineering, mathematics, and education and results from such proposals.

(b) *Research misconduct* does not include honest error or differences of opinion.

§ 689.2 General policies and responsibilities.

(a) NSF will take appropriate action against individuals or institutions upon a finding that research misconduct has occurred. Possible actions are described in § 689.3. NSF may also take interim action during an investigation, as described in § 689.8.

(b) NSF will find research misconduct only after careful inquiry and investigation by an awardee institution, by another Federal agency, or by NSF. An "inquiry" consists of preliminary information-gathering and preliminary fact-finding to determine whether an allegation or apparent instance of research misconduct has substance and if an investigation is warranted. An investigation must be undertaken if the inquiry determines the allegation or apparent instance of research misconduct has substance. An "investigation" is a formal development, examination and evaluation of a factual record to determine whether research misconduct has taken place, to assess its extent and consequences, and to evaluate appropriate action.

(c) A finding of research misconduct requires that—

(1) There be a significant departure from accepted practices of the relevant research community; and

(2) The research misconduct be committed intentionally, or knowingly, or recklessly; and

(3) The allegation be proven by a preponderance of evidence.

(d) Before NSF makes any final finding of research misconduct or takes any final action on such a finding, NSF will normally afford the accused individual or institution notice, a chance to provide comments and rebuttal, and a chance to appeal. In structuring procedures in individual cases, NSF may take into account

procedures already followed by other entities investigating or adjudicating the same allegation of research misconduct.

(e) Debarment or suspension for research misconduct will be imposed only after further procedures described in applicable debarment and suspension regulations, as described in §§ 689.8 and 689.9, respectively. Severe research misconduct, as established under the regulations in this part, is an independent cause for debarment or suspension under the procedures established by the debarment and suspension regulations.

(f) The Office of Inspector General (OIG) oversees investigations of research misconduct and conducts any NSF inquiries and investigations into suspected or alleged research misconduct.

(g) The Deputy Director adjudicates research misconduct proceedings and the Director decides appeals.

(h) Investigative and adjudicative research misconduct records maintained by the agency are exempt from public disclosure under the Freedom of Information Act (5 U.S.C. 552) and the Privacy Act (5 U.S.C. 552a) to the extent permitted by law and regulation.

§ 689.3 Actions.

(a) Possible final actions listed in this paragraph (a) for guidance range from minimal restrictions (Group I) to the most severe and restrictive (Group III). They are not exhaustive and do not include possible criminal sanctions.

(1) *Group I actions.* (i) Send a letter of reprimand to the individual or institution.

(ii) Require as a condition of an award that for a specified period an individual or institution obtain special prior approval of particular activities from NSF.

(iii) Require for a specified period that an institutional official other than those guilty of misconduct certify the accuracy of reports generated under an award or provide assurance of compliance with particular policies, regulations, guidelines, or special terms and conditions.

(2) *Group II actions.* (i) Totally or partially suspend an active award, or restrict for a specified period designated activities or expenditures under an active award.

(ii) Require for a specified period special reviews of all requests for funding from an affected individual or institution to ensure that steps have been taken to prevent repetition of the misconduct.

(iii) Require a correction to the research record.

(3) *Group III actions.* (i) Terminate an active award.

(ii) Prohibit participation of an individual as an NSF reviewer, advisor, or consultant for a specified period.

(iii) Debar or suspend an individual or institution from participation in Federal programs for a specified period after further proceedings under applicable regulations.

(b) In deciding what final actions are appropriate when misconduct is found, NSF officials should consider:

(1) How serious the misconduct was;

(2) The degree to which the misconduct was knowing, intentional, or reckless;

(3) Whether it was an isolated event or part of a pattern;

(4) Whether it had a significant impact on the research record, research subjects, other researchers, institutions or the public welfare; and

(5) Other relevant circumstances.

(c) Interim actions may include, but are not limited to:

(1) Totally or partially suspending an existing award;

(2) Suspending eligibility for Federal awards in accordance with debarment-and-suspension regulations;

(3) Proscribing or restricting particular research activities, as, for example, to protect human or animal subjects;

(4) Requiring special certifications, assurances, or other, administrative arrangements to ensure compliance with applicable regulations or terms of the award;

(5) Requiring more prior approvals by NSF;

(6) Deferring funding action on continuing grant increments;

(7) Deferring a pending award;

(8) Restricting or suspending participation as an NSF reviewer, advisor, or consultant.

(d) For those cases governed by the debarment and suspension regulations, the standards of proof contained in the debarment and suspension regulations shall control. Otherwise, NSF will take no final action under this section without a finding of misconduct supported by a preponderance of the relevant evidence.

§ 689.4 Role of awardee institutions.

(a) Awardee institutions bear primary responsibility for prevention and detection of research misconduct and for the inquiry, investigation, and adjudication of alleged research misconduct. In most instances, NSF will rely on awardee institutions to promptly:

(1) Initiate an inquiry into any suspected or alleged research misconduct;

(2) Conduct a subsequent investigation, if warranted;

(3) Take action necessary to ensure the integrity of research, the rights and interests of research subjects and the public, and the observance of legal requirements or responsibilities; and

(4) Provide appropriate safeguards for subjects of allegations as well as informants.

(b) If an institution wishes NSF to defer independent inquiry or investigation, it should:

(1) Complete any inquiry and decide whether an investigation is warranted within 90 days. If completion of an inquiry is delayed, but the institution wishes NSF deferral to continue, NSF may require submission of periodic status reports.

(2) Inform OIG immediately if an initial inquiry supports a formal investigation.

(3) Keep OIG informed during such an investigation.

(4) Complete any investigation and reach a disposition within 180 days. If completion of an investigation is delayed, but the institution wishes NSF deferral to continue, NSF may require submission of periodic status reports.

(5) Provide OIG with the final report from any investigation.

(c) NSF expects institutions to promptly notify OIG should the institution become aware during an inquiry or investigation that:

(1) Public health or safety is at risk;

(2) NSF's resources, reputation, or other interests need protecting;

(3) There is reasonable indication of possible violations of civil or criminal law;

(4) Research activities should be suspended;

(5) Federal action may be needed to protect the interests of a subject of the investigation or of others potentially affected; or

(6) The scientific community or the public should be informed.

(d) Awardee institutions should maintain and effectively communicate to their staffs appropriate policies and procedures relating to research misconduct, which should indicate when NSF should be notified.

§ 689.5 Initial NSF handling of misconduct matters.

(a) NSF staff who learn of alleged misconduct will promptly and discreetly inform OIG or refer informants to OIG.

(b) The identity of informants who wish to remain anonymous will be kept confidential to the extent permitted by law or regulation.

(c) If OIG determines that alleged research misconduct involves potential

civil or criminal violations, OIG may refer the matter to the Department of Justice.

(d) Otherwise OIG may:

(1) Inform the awardee institution of the alleged research misconduct and encourage it to undertake an inquiry;

(2) Defer to inquiries or investigations of the awardee institution or of another Federal agency; or

(3) At any time proceed with its own inquiry.

(e) If OIG proceeds with its own inquiry it will normally complete the inquiry no more than 90 days after initiating it.

(f) On the basis of what it learns from an inquiry and in consultation as appropriate with other NSF offices, OIG will decide whether a formal NSF investigation is warranted.

§ 689.6 Investigations.

(a) When an awardee institution or another Federal agency has promptly initiated its own investigation, OIG may defer an NSF inquiry or investigation until it receives the results of that external investigation. If it does not receive the results within 180 days, OIG may proceed with its own investigation.

(b) If OIG decides to initiate an NSF investigation, it must give prompt written notice to the individual or institutions to be investigated, unless notice would prejudice the investigation or unless a criminal investigation is underway or under active consideration. If notice is delayed, it must be given as soon as it will no longer prejudice the investigation or contravene requirements of law or Federal law-enforcement policies.

(c) If a criminal investigation by the Department of Justice, the Federal Bureau of Investigation, or another Federal agency is underway or under active consideration by these agencies or the NSF, OIG will determine what information, if any, may be disclosed to the subject of the investigation or to other NSF employees.

(d) An NSF investigation may include:

(1) Review of award files, reports, and other documents already readily available at NSF or in the public domain;

(2) Review of procedures or methods and inspection of laboratory materials, specimens, and records at awardee institutions;

(3) Interviews with subjects or witnesses;

(4) Review of any documents or other evidence provided by or properly obtainable from parties, witnesses, or other sources;

(5) Cooperation with other Federal agencies; and

(6) Opportunity for the subject of the investigation to be heard.

(e) OIG may invite outside consultants or experts to participate in an NSF investigation. They should be appointed in a manner that ensures the official nature of their involvement and provides them with legal protections available to federal employees.

(f) OIG will make every reasonable effort to complete an NSF investigation and to report its recommendations, if any, to the Deputy Director within 180 days after initiating it.

§ 689.7 Pending proposals and awards.

(a) Upon learning of alleged research misconduct OIG will identify potentially implicated awards or proposals and when appropriate, will ensure that program, grant, and contracting officers handling them are informed (subject to § 689.6(c)).

(b) Neither a suspicion or allegation of research misconduct nor a pending inquiry or investigation will normally delay review of proposals. To avoid influencing reviews, reviewers or panelists will not be informed of allegations or of ongoing inquiries or investigations. However, if allegations, inquiries, or investigations have been rumored or publicized, the responsible Program Director may consult with OIG and, after further consultation with the Office of General Counsel, either defer review, inform reviewers to disregard the matter, or inform reviewers of the status of the matter.

§ 689.8 Interim administrative actions.

(a) After an inquiry or during an external or NSF investigation the Deputy Director may order that interim actions (as described in § 689.3(c)) be taken to protect Federal resources or to guard against continuation of any suspected or alleged research misconduct. Such an order will normally be issued on recommendation from OIG and in consultation with the Division of Contracts, Policy, and Oversight or Division of Grants and Agreements, the Office of the General Counsel, the responsible Directorate, and other parts of the Foundation as appropriate.

(b) When suspension is determined to be appropriate, the case will be referred to the suspending official pursuant to 45 CFR part 620, and the suspension procedures of 45 CFR part 620 will be followed, but the suspending official will be either the Deputy Director or an official designated by the Deputy Director.

(c) Such interim actions may be taken whenever information developed during an investigation indicates a need to do

so. Any interim action will be reviewed periodically during an investigation by NSF and modified as warranted. An interested party may request a review or modification by the Deputy Director of any interim action.

(d) The Deputy Director will make and OIG will retain a record of interim actions taken and the reasons for taking them.

(e) Interim administrative actions are not final agency actions subject to appeal.

§ 689.9 Dispositions.

(a) After receiving a report from an external investigation by an awardee institution or another Federal agency, OIG will assess the accuracy and completeness of the report and whether the investigating entity followed reasonable procedures. It will either recommend adoption of the findings in whole or in part or, normally within 30 days, initiate a new investigation.

(b) When any satisfactory external investigation or an NSF investigation fails to confirm alleged misconduct—

(1) OIG will notify the subject of the investigation and, if appropriate, those who reported the suspected or alleged misconduct. This notification may include the investigation report.

(2) Any interim administrative restrictions that were imposed will be lifted.

(c) When any satisfactory investigation confirms misconduct—

(1) In cases in which debarment is considered by OIG to be an appropriate disposition, the case will be referred to the debarring official pursuant to 45 CFR part 620 and the procedures of 45 CFR part 620 will be followed, but:

(i) The debarring official will be either the Deputy Director, or an official designated by the Deputy Director.

(ii) Except in unusual circumstances, the investigation report and recommended disposition will be included among the materials provided to the subject of the investigation as part of the notice of proposed debarment.

(iii) The notice of the debarring official's decision will include instructions on how to pursue an appeal to the Director.

(2) In all other cases—

(i) Except in unusual circumstances, the investigation report will be provided by OIG to the subject of the investigation, who will be invited to submit comments or rebuttal. Comments or rebuttal submitted within the period allowed, normally 30 days, will receive full consideration and may lead to revision of the report or of a recommended disposition.

(ii) Normally within 45 days after completing an NSF investigation or

receiving the report from a satisfactory external investigation, OIG will submit to the Deputy Director the investigation report, any comments or rebuttal from the subject of the investigation, and a recommended disposition. The recommended disposition will propose any final actions to be taken by NSF. Section 689.3 lists possible final actions and considerations to be used in determining them.

(iii) The Deputy Director will review the investigation report and OIG's recommended disposition. Before issuing a disposition the Deputy Director may initiate further hearings or investigation. Normally within 120 days after receiving OIG's recommendations or after completion of any further proceedings, the Deputy Director will send the affected individual or institution a written disposition, specifying actions to be taken. The decision will include instructions on how to pursue an appeal to the Director.

§ 689.10 Appeals.

(a) An affected individual or institution may appeal to the Director in writing within 30 days after receiving the Deputy Director's written decision. The Deputy Director's decision becomes a final administrative action if it is not appealed within the 30 day period.

(b) The Director may appoint an uninvolved NSF officer or employee to review an appeal and make recommendations.

(c) The Director will normally inform the appellant of a final decision within 60 days after receiving the appeal. That decision will be the final administrative action of the Foundation.

[FR Doc. 02-6179 Filed 3-15-02; 8:45 am]

BILLING CODE 7555-01-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

46 CFR Part 356

[Docket No. MARAD-2001-10518]

RIN 2133-AB45

Eligibility of U.S.-Flag Vessels of 100 Feet or Greater in Registered Length To Obtain a Fishery Endorsement to the Vessel's Documentation

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Final rule.

SUMMARY: In an interim final rule published on August 31, 2001, the Maritime Administration ("MARAD," "we," "our," or "us") amended our

regulations implementing the new U.S. citizenship requirements set forth in the American Fisheries Act of 1998 ("AFA"). MARAD's regulation, at 46 CFR part 356, contains the substantive requirements mandated by the AFA and procedural requirements established by MARAD for administration of the AFA. We promulgated an amendment that provides us with the ability to waive any procedural requirement, if there is good cause to do so and the waiver would not be inconsistent with the AFA and the intent of part 356. The waiver provision was effective, as an interim final rule, upon publication, but we are now publishing this waiver provision as a final rule.

DATES: The effective date of this final rule is March 18, 2002.

FOR FURTHER INFORMATION CONTACT:

Murray A. Bloom, Citizenship Approval Officer, Maritime Administration, MAR-222 Room 7228, 400 7th Street, SW, Washington, DC 20590. Telephone: (202) 366-5320.

SUPPLEMENTARY INFORMATION: The AFA imposes new citizenship requirements for the owners of vessels of 100 feet or greater in registered length which hold a fishery endorsement or for which a fishery endorsement is sought and for entities holding a preferred ship mortgage on such vessels. We are required by the AFA to "rigorously" scrutinize any transfer of ownership and control over fishing vessels, fish processing vessels and fish tender vessels. In so doing, we must pay particular attention to leases, charters, financing arrangements, mortgages, and other documents to determine if they constitute an impermissible conveyance of control to persons not eligible to own a vessel with a fishery endorsement.

MARAD's detailed regulations, 46 CFR part 356, were published in the *Federal Register* on July 19, 2000 (65 FR 44859), following notice and opportunity for submission of comments. The new citizenship requirements became effective on October 1, 2001. Vessel owners were directed to submit citizenship affidavits and other documents to us by June 1, 2001. We have provided information on the new requirements on MARAD's web site, <http://marad.dot.gov/afa.html>, mailed information to owners of fishing industry vessels and conducted briefings open to the public.

The new regulations applied for the first time to a population of individuals who had not communicated or worked with MARAD. Therefore, we were concerned about circumstances and issues that were not anticipated by us or the public and that could not be

resolved in the short period of time before October 1, 2001. In addition, we were concerned that some confusion may have arisen for the public because the U.S. Coast Guard will administer the AFA's citizenship requirements with regard to vessels under 100 feet in registered length under its own procedures. Our concerns were based on actual contacts between MARAD staff and the public that brought to our attention the potential for certain inequitable results that could stem from the implementation of the regulations if MARAD did not have the ability to waive certain procedural requirements. At that time, we expected to review about 500 affidavits along with underlying articles of incorporation, bylaws, charters, management agreements, sales agreements and other documents.

In the course of reviewing this large number of complicated business arrangements, it became apparent that there were circumstances, often not the fault of the vessel owner, that prevented us in several instances from making a complete citizenship finding by October 1, 2001. Our regulations provide the opportunity for the applicant to work with us to resolve matters prior to issuing a determination whether the applicant qualifies as a U.S. citizen. However, the AFA rule would have caused the vessel owner's fishery endorsement to be deemed invalid on October 1, 2001 if we had not issued a citizenship determination. Thus, there were times when a waiver of our procedures would have been appropriate to avoid this result. Accordingly, MARAD promulgated this amendment to 46 CFR part 356, on August 31, 2001 at 66 FR 45945, which allows us to waive procedural provisions of the rule not mandated by the AFA. The waiver provision is not applicable to the substantive requirements set out in the AFA and the rule. In addition, any waiver must be supported by good cause shown.

The waiver provision became effective as an interim measure immediately upon publication on August 31, 2001 so that it was in place before October 1, 2001, the date when MARAD was required to determine the U.S. citizenship status of 500-700 vessel owners and operators. The need to fairly administer the new and intricate requirements of the AFA within the stringent time constraints fully supports a finding of good cause, under the Administrative Procedure Act, 5 U.S.C. 553(b) and (d), that the final rule should be effective upon publication.

Our practical experience with the waiver authority validated our original

assumptions. More than a dozen waivers have been issued so far. Each waiver was well justified in that they allowed vessel owners some additional time to revise troublesome provisions of complicated vessel charters or corporate documents or provided needed time for us to resolve complex issues. Going forward, we expect the waiver provision to be used sparingly. However, there is still a need for the waiver provision, because vessel owners enter into new business arrangements constantly, and we need to ensure a thorough review of such arrangements.

We received no comments from the public either in favor or opposed to making the interim final rule a final rule.

Rulemaking Analyses and Notices

Executive Order 12866 (Regulatory Planning and Review)

After discussing compliance requirements with interested vessel owners, operators and mortgagees, we became aware of a need to have a waiver provision in the AFA regulations so that non-material discrepancies in a vessel's documentation would not arbitrarily cause a vessel owner to lose their fishery endorsement. The waiver provision will not entail any cost to vessel owners, mortgagees, charterers, or other parties regulated by 46 CFR part 356.

This final rule is not a significant regulatory action under section 3(f) of Executive Order 12866. Consequently, it was not reviewed by the Office of Management and Budget. The economic impact, if any, should be minimal; therefore, no further analysis is necessary. This final rule is not significant according to the Regulatory Policies and Procedures of the Department of Transportation, 44 FR 11034 (February 26, 1979) as it merely allows waiver of administrative and procedural requirements.

Federalism

We analyzed this rulemaking in accordance with the principles and criteria contained in E.O. 13132 ("Federalism") and have determined that it does not have sufficient federalism implications to warrant consultation with State and local officials. The regulations have no substantial effects on the States, or on the current Federal-State relationship, or on the current distribution of power and responsibilities among the various local officials.

Executive Order 13175

MARAD does not believe that this final rule will significantly or uniquely

affect the communities of Indian tribal governments when analyzed under the principles and criteria contained in Executive Order 13175 ("Consultation and Coordination with Indian Tribal Governments"). Therefore, the funding and consultation requirements of this Executive Order would not apply.

Regulatory Flexibility Act

The Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*) requires us to consider whether our proposals will have a significant economic impact on a substantial number of small entities. "Small entities" include independently owned and operated small businesses that are not dominant in their field and that otherwise qualify as "small business concerns" under section 3 of the Small Business Act (15 U.S.C. 632). This rulemaking may reasonably be expected to affect small businesses or entities that currently own documented fishing vessels, fish processing vessels, or fish tender vessels, that have financed such vessels, or that are engaging in the fisheries of the United States with such vessels. The Small Business Administration defines businesses within the fishing industry that have annual receipts of \$3 million or less as small businesses, 13 CFR 121.201. We believe that any cost to small business entities to comply with this final rule will be minimal, if any, because this final rule allows waiver of procedural (i.e., administrative) requirements that may cause a vessel owner to lose its fishery endorsement. Therefore, MARAD certifies that this rule will not have a significant economic impact on a substantial number of small entities.

Environmental Impact Statement

We have analyzed this rule for purposes of compliance with the National Environmental Policy Act of 1969 (42 U.S.C. 4321 *et seq.*) and have concluded that under the categorical exclusions provision in section 4.05 of Maritime Administrative Order 600-1, "Procedures for Considering Environmental Impacts," 50 FR 11606 (March 22, 1985), the preparation of an Environmental Assessment, and an Environmental Impact Statement, or a Finding of No Significant Impact for this rulemaking is not required. This rulemaking involves administrative and procedural regulations that clearly have no environmental impact.

Paperwork Reduction Act

This rulemaking does not establish any new requirement for the collection of information.

Unfunded Mandates Reform Act of 1995

This final rule will not impose an unfunded mandate under the Unfunded Mandates Reform Act of 1995. It will not result in costs of \$100 million or more, in the aggregate, to any of the following: State, local, or Native American tribal governments, or the private sector. This final rule is the least burdensome alternative that achieves the objective of the rule.

Regulation Identifier Number

A regulation identifier number (RIN) is assigned to each regulatory action listed in the Unified Agenda of Federal Regulations. The Regulatory Information Service Center publishes the Unified Agenda in April and October of each year. The RIN number contained in the heading of this document can be used to cross reference this action with the Unified Agenda.

List of Subjects in 46 CFR Part 356

Citizenship and naturalization, Fishery endorsement, Fishing vessels, Mortgages, Mortgage trustee, Penalties, Preferred mortgages, Reporting and recordkeeping requirements, Vessels.

For the reasons discussed in the preamble, MARAD amends 46 CFR part 356 as follows:

PART 356—REQUIREMENTS FOR VESSELS OF 100 FEET OR GREATER IN REGISTERED LENGTH TO OBTAIN A FISHERY ENDORSEMENT TO THE VESSEL'S DOCUMENTATION

1. The authority citation for 46 CFR part 356 is revised to read as follows:

Authority: 46 App. U.S.C. 12102; Public Law 105-277, Division C, Title II, Subtitle I, section 203 (46 App. U.S.C. 12102 note), section 210(e), and section 213(g), 112 Stat. 2681; 49 CFR 1.66.

2. For the convenience of the reader, 3356.2 is republished to read as follows:

§ 356.2 Waivers.

In special circumstances and for good cause shown, we may waive the procedures prescribed in this part, provided the waiver is consistent with the requirements of the AFA and with the intent of this part.

Dated: March 11, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6304 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 660

[Docket No. 000816233-1154-02; I.D. 050200A]

RIN 0648-AK23

Fisheries off West Coast States and in the Western Pacific; Precious Corals Fisheries; Harvest Quotas, Definitions, Size Limits, Gear Restrictions, and Bed Classification

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Final rule.

SUMMARY: NMFS has partially approved a regulatory amendment under the Fishery Management Plan for Precious Coral Fisheries of the Western Pacific Region (FMP) submitted by the Western Pacific Fishery Management Council (Council) and is issuing a final rule that will implement gear restrictions, size limits, and definitions governing the harvest of precious coral resources managed under the FMP. Precious coral management measures that were published in the proposed rule that apply only to the Northwestern Hawaiian Islands (NWHI) are not being implemented by NMFS because they were determined to be inconsistent with certain provisions of Executive Order 13178 and Executive Order 13196, which together establish the NWHI Coral Reef Ecosystem Reserve (Reserve).

DATES: Effective April 17, 2002.

ADDRESSES: Copies of the background documents, including an environmental assessment/initial regulatory flexibility analysis/regulatory impact review (EA/IRFA/RIR) (March 2001) and an RIR/final regulatory flexibility analysis (FRFA), (March 2002) are available from Dr. Charles Karnella, Administrator, NMFS, Pacific Islands Area Office (PIAO), 1601 Kapiolani Blvd., Suite 1110, Honolulu, HI 96814.

FOR FURTHER INFORMATION CONTACT: Alvin Katekaru, PIAO, 808-973-2937.

SUPPLEMENTARY INFORMATION: On September 5, 2000, NMFS published a proposed rule (65 FR 53692) on regulatory adjustments governing the harvest of precious coral resources managed under the FMP. The rule contained eight measures intended to conserve and reduce the risk of overfishing the precious coral resource; promote optimal utilization of the resource and minimize waste; and

protect the precious coral beds in the NWHI that provide foraging habitat for the endangered Hawaiian monk seal. In December 2000, and January 2001, President Clinton issued Executive Order 13178 and Executive Order 13196, respectively, which together established the Reserve. NMFS has determined that two of the proposed precious coral measures that apply only to precious coral beds around the NWHI are inconsistent with Executive Order 13178 and Executive Order 13196.

This final rule implements the following six measures: (1) Suspends the harvest of gold coral at Makapu'u Bed off the Island of Oahu; (2) redefines "dead precious coral" as coral that has no live coral polyps or tissue, and redefines "live precious coral" accordingly; (3) applies minimum size restrictions only to live precious corals; (4) prohibits the harvest of black coral unless it has attained a minimum stem diameter of 1 inch (2.54 cm) or a minimum height of 48 inches (122 cm), except in certain cases; (5) prohibits the use of non-selective fishing gear to harvest precious corals; and (6) applies the current minimum size restriction for pink coral to all permit areas.

Comment and Response

One letter was received commenting on the proposed rule.

Comment: The measures to define live coral as coral harboring living polyps and to apply size and quota restrictions to live coral only, mean that the harvest of dead gold coral will be unregulated. Unrestricted takes of dead gold coral may have negative impacts on live gold coral as there is some evidence from the NWHI that dead coral may be the preferred substrate for resettlement (i.e., seeding) of new gold coral colonies.

Response: NMFS shares this concern. The amount of information on the relationship between dead gold coral and the seeding of new colonies is limited at this time. NMFS however believes the concern is mitigated by restrictions imposed on commercial harvesting of precious corals, under Executive Order 13178 and Executive Order 13196 establishing the Reserve.

NMFS is not implementing two precious coral measures that would have (a) revised the boundaries of the Brooks Banks Bed, NWHI, reduced this bed's harvest quota for pink coral, and suspended the harvest quota (i.e., reduced to zero) for gold coral; and (b) established a NWHI precious coral permit area, French Frigate Shoals (FFS) Gold Pinnacles Bed, and classified this bed as a "conditional" bed with a zero harvest quota for all species of precious corals. The final rule is changed from

the proposed rule because continued management of precious coral fisheries around the NWHI is inconsistent with Executive Order 13178 and Executive Order 13196. Specifically, the measures establishing pink and gold coral harvest quotas at NWHI Brooks Banks Bed are inconsistent with section 7(b)(5) of the Executive Order 13178 and Executive Order 13196. In this section, the Executive Order establishes zero harvest in the Reserve where the Brooks Banks Bed is located. Establishment of a quota for pink coral at Brooks Banks Bed also conflicts with the Executive Order 13178 and Executive Order 13196 since they generally prohibit the harvest of living and nonliving resources throughout the Reserve. Although creation of a new FFS Gold Pinnacles Bed and its classification as a "conditional" bed are not literally contrary to the E.O.s, a zero harvest quota duplicates restrictions in the E.O.s, and therefore is unnecessary.

Another change between the final rule and proposed rule is that § 660.86 (b)(2) has been revised to allow for expedient issuance of exemptions from black coral harvest size requirements. This change allows NMFS to streamline the exemption process by relying on a State of Hawaii precious corals database to determine eligible harvesters.

The final rule contains a technical correction to the location of the Wespac Bed, Permit Area R-1, by redefining the current position of 28°50.2' N. lat. to 23°18' N. lat.

Classification

This final rule has been determined to be not significant for purposes of Executive Order 12866.

NMFS prepared a FRFA describing the impact of the action on small entities. The IRFA was summarized in the proposed rule published on September 5, 2000 (65 FR 53692). None of the comments received on the proposed rule directly or indirectly addressed the results of the IRFA, which also provided analysis on the proposed measures that are not included in the final rule. The following is a summary of the FRFA (March 1, 2002).

The Council considered eight adjustments to management measures in the FMP. Six of those management measures are discussed below. The remaining two management measures, that involve the Reserve, were not approved by NMFS for the reasons stated above. This partial disapproval is not expected to have any economic impact because no commercial precious coral harvest is currently occurring in the Reserve.

Under Management Objective 1, (reduce the potential for overfishing of gold coral at the Makapu'u Bed), four alternatives were considered including the preferred alternative. Under the preferred alternative, the harvest quota for gold coral at the Makapu'u Bed will be suspended until further information on the impact of harvesting on subsequent recruitment of gold coral is available. A gold coral quota of zero would likely have some adverse economic impact on potential harvesters. However, the density of gold coral at the Makapu'u Bed is already very low. It is likely that any harvest effort occurring at Makapu'u bed will be directed mainly toward pink coral because this coral is relatively abundant at the bed and has a higher market value than gold coral (\$440/kg for pink coral (*C. secundum*) vs. \$330/kg for gold coral according to Maui Divers of Hawaii, Ltd.). A suspension of the quota is not expected to have an adverse economic impact on processors of precious corals in Hawaii. The fishery in the EEZ around Hawaii for deep-water species of precious coral, including pink, gold and bamboo coral, has been nearly dormant for two decades. Consequently, the processors of these corals in Hawaii have relied almost exclusively on imported material.

Three alternatives were considered and rejected for the first management objective. The first rejected alternative would have maintained the biennial gold coral quota of 600 kg (132 lb) at Makapu'u Bed. Maintaining the current biennial harvest quota of 600 kg (132 lb) for gold coral at Makapu'u Bed would continue to make available to prospective harvesters a quantity of gold coral worth \$198,000 every two years (\$99,000 annually) if the actual stock is of sufficient size to support such a harvest. However, a recent survey of the bed revealed that the current standing stock of gold coral is low and may not yield the current harvest quota. In addition, the adverse economic impacts over the long term would be significant if further harvesting diminishes the number of colonies to the point that no recovery is possible.

The second rejected alternative would have suspended the harvest quota for gold coral at all established and conditional beds until additional information is available on the impact of harvesting on subsequent recruitment of gold coral. The total harvest quota for gold coral at all established and conditional beds is 1,080 kg (238 lb) every two years, with an estimated dockside value of \$356,400. However, the gold coral quota at the Makapu'u Bed accounts for more than half of this

total. As noted above, the current standing stock of gold coral at the Makapu'u Bed may not yield the current biennial harvest quota of 600 kg (132 lb). If no gold coral is harvested from the Makapu'u Bed the amount of potential gross revenues foregone by suspending the harvest quota at all established and conditional beds is estimated to be about \$158,400 every two years.

The third rejected alternative would have implemented a minimum size limit for gold coral at the Makapu'u Bed. This alternative was rejected because the calculation of an appropriate minimum size requires estimates of growth rates, mortality rates and size at reproductive maturity. These data estimates are lacking for gold coral. Without this information the size limit established may be too low, thereby insufficiently protecting the coral from overfishing and eventually leading to reduced economic returns, or may be too high, thereby resulting in an overly conservative size limit that unnecessarily reduces potential economic returns.

Under Management Objective 2 (reduce the potential for harvest of coral which has live coral polyps or tissue), three alternatives were considered including the preferred alternative. Under the preferred alternative, dead precious coral will be defined as precious coral that no longer has any live coral polyps or tissue, and live precious coral will be defined as precious coral that has live polyps or tissue. Only live coral will be counted toward the quotas limiting the amount of precious coral that may be taken in any permit area during the fishing year. It is possible that some of the coral at a given bed that was regarded as dead under the current definition would be regarded as live under the alternative definition, and therefore be subject to the harvest quota for that bed. However, the amount of additional coral that would be subject to the quota is likely to be small, as coral colonies that contain holes from borers or are discolored or encrusted generally no longer have any living polyps or tissue. There is insufficient information on the amount of coral meeting this definition at different beds to quantify this economic impact.

Two alternatives were considered and rejected for the second management objective. The first rejected alternative would have maintained the current definition of dead precious coral as any precious coral that contains holes from borers or is discolored or encrusted at the time of removal from the seabed. This alternative was rejected because allowing the harvest of coral that is

currently defined as dead and is believed to provide foraging habitat to the endangered Hawaiian monk seal may lead to emergency closures of specific sites or alterations of fishing operations. The economic impact of closures or other measures would depend on the length of time that these measures are in effect.

The second rejected alternative would have defined dead precious coral as precious coral that is no longer standing upright, and define live precious coral as precious coral that is standing upright. However, the amount of additional coral that would be subject to the quota is likely to be small, as coral colonies that contain holes from borers or are discolored or encrusted are often no longer standing upright. There is insufficient information on the amount of coral meeting this definition at different beds to quantify this economic impact.

Under Management Objective 3, (allow greater utilization of dead coral resources), two alternatives were considered including the preferred alternative. Under the preferred alternative, size limits will be applied only to live coral. This alternative will allow greater utilization of dead coral resources and thus increase potential income to harvesters. There is insufficient information on the quantity of dead coral at different beds to quantify this economic impact.

The rejected alternative would have maintained the application of minimum size limits to both live and dead coral. This alternative was rejected because it prohibits the harvest of dead coral that is below the minimum size limit despite the fact that the harvest of dead coral is not considered to be detrimental. There is insufficient information on the quantity of dead coral at different beds to quantify the economic impact.

Under Management Objective 4 (regulate the harvest of black coral), four alternatives were considered including the preferred alternative. Under the preferred alternative, the harvest of black coral will be prohibited unless it has attained either a minimum stem diameter of 1 inch (2.54 cm), measured no less than 1 inch (2.54 cm) from the top of the living holdfast, or a minimum height of 48 inches (122 cm), measured from the base to the greatest distal extremity of the colony. Persons who reported a landing of black coral to the State of Hawaii within 5 years before the effective date of the final rule may apply for an exemption which allows the hand harvest of black coral that has attained a 3/4 inch (1.905 cm) base diameter, measured on the widest portion of the

skeleton at a location just above the holdfast.

Three alternatives were considered and rejected for this management objective. The first rejected alternative would have maintained the current situation of no restrictions on the harvest of black coral. This alternative was rejected because it would allow fishing pressure to increase in an uncontrolled manner and could lead to overfishing of black coral.

The second rejected alternative would have prohibited the harvest of black coral unless it has attained a minimum base diameter of 3/4 inch (1.905 cm), which is believed to inadequately protect black coral resources from overfishing.

The third rejected alternative would have established a weight quota for black coral and was rejected because a weight quota may not be as effective as a size limit in avoiding overfishing of the resource. Information on the standing stock and sustainable yield of managed species of black coral is limited. The use of minimum size limits based on knowledge of the reproductive biology of precious corals is the preferred basis for management of the fishery when selective harvesting is expected to be economically feasible as information on the standing stock and its sustainable yield in terms of weight is limited.

Under Management Objective 5 (protect precious coral resources and essential fish habitat (EFH) from the effects of ecologically destructive and wasteful harvest gear), three alternatives were considered including the preferred alternative. The preferred alternative will require that selective gear be used to harvest precious corals from all permit areas. The cost of purchasing an unmanned submersible (i.e., remotely operated vehicle) may be as low as \$50,000, which is roughly equal to the capital investment in gear required to initiate a non-selective harvest operation using tangle nets. Although the capital and operating costs of manned submersibles may be high, they are not economically prohibitive, as is evidenced by the recent interest of two firms in using this type of selective gear to harvest precious corals in the waters around Hawaii. In addition, it is likely that some harvesters of precious coral will be able to defray the costs of using selective gear by finding other lucrative uses for the gear, such as salvage and research. The use of non-selective gear to harvest precious corals is an inefficient use of fishery resources. Non-selective gear tends to damage the precious coral trees as it harvests them, thereby greatly reducing the value of the

coral. In contrast, selective gear harvests coral so that it retains its highest value.

Two alternatives were considered and rejected for the fifth management objective to protect precious coral resources and EFH from the effects of ecologically destructive and wasteful harvest gear.

The first rejected alternative would have maintained the current regulations requiring selective gear only at the Makapu'u, Keahole Point, and Kaena Point Beds. This alternative was rejected because the use of non-selective gear to harvest precious corals is not an efficient use of fishery resources. The value of precious coral colonies is dependent on its size, color and condition. Large, completely intact trees of coral have the greatest value. Non-selective gear such as dredges harvest pieces of broken coral knocked down by the dredge stone and entangled in the nets as the dredge is pulled along the sea floor. Breakage may reduce a coral's value by as much as 80 percent.

Allowing the continued use of this relatively inexpensive gear in exploratory areas may encourage the discovery and exploration of new beds. However, the use of non-selective gear is unlikely to provide sufficient data to develop reliable estimates of the standing stock and maximum sustained yield (MSY) for newly discovered beds because this gear cannot discriminate or differentiate between types, size, quality or characteristics of living or dead corals. Further, the degradation of precious coral beds may reduce monk seal foraging habitat. The economic impact of such adverse modifications would be likely to include emergency closures of specific sites, including Brooks Bank, or alteration of fishing operations. The specific cost of closures or other measures would depend on the length of time that these measures are in effect.

The second rejected alternative would have required that selective gear be used to harvest precious corals from all established and conditional beds. This alternative was rejected as it would fail to protect those precious coral resources located outside of these beds.

Under Management Objective 6 (reduce the potential for overfishing of pink coral at conditional beds and exploratory areas), three alternatives were considered including the preferred alternative. Under the preferred alternative, the current 10 inch size limit for pink coral will be applied to all established beds, conditional beds, and exploratory areas. The feasibility of this alternative is contingent on a prohibition on the use of non-selective gear to harvest precious corals for

commercial purposes in all permit areas. Applying the size limit for pink coral to all permit areas is unlikely to have a significant negative economic impact because the potential financial return from harvesting colonies of pink coral that are less than 10 inches (25.4 cm) in height is low. According to Maui Divers of Hawaii, Ltd., harvesting colonies less than 10 inches (25.4 cm) is not economically practical, because the return does not justify the time spent harvesting.

Two alternatives were considered and rejected for the sixth management objective. The first rejected alternative would have maintained the application of the 10-inch (25.4 cm) size limit for pink coral at the established Makapu'u, Keahole Point, and Kaena Point Beds only, and was rejected because long-term negative impacts on harvest levels and gross revenues could be potentially large if the resources are overfished. Given the life-history characteristics of pink coral, such as slow growth and long generation time, overfishing could degrade the productivity of affected precious coral beds for many years.

The second rejected alternative would have applied the current 10-inch (25.4 cm) size limit for pink coral only to established and conditional beds. This alternative would have had economic impacts similar to the preferred alternative. However, it was rejected because it would not provide protection for the minimum sizes to pink corals located in exploratory areas.

This final rule could affect five to seven small businesses. There are three to five small-boat fishermen who harvest black coral using scuba gear in beds overlapping State of Hawaii and Federal waters, as well as two historical or potential operations targeting other precious corals. Between 1990 and 1997, the total annual harvest of black coral in Hawaii varied from a low of 864 lbs (391 kg) to a high of 6,017 lbs (272 kg), with a yearly average of 3,084 lbs (139 kg). The 415 lbs (188 kg) of black coral sold in 1997 had a dockside value of about \$10,394, assuming a price of \$25/lb. NMFS cannot determine the proportions of the harvest of black coral made in State and Federal waters based on the available information. Details on the harvest of other precious corals cannot be released due to confidentiality requirements as there have been less than three operations active in the past decade.

Due to the low level of participation in the western Pacific precious coral fishery, aggregate economic impacts resulting from the final rule will be minimal. The analysis, however, shows that prohibiting the harvest of gold coral

at Makapu'u Bed could result in the loss of potential revenues of approximately \$100,000 annually in the short term, if the actual stock is of sufficient size to support the current harvest quota.

Establishment of a universal minimum harvest size for all pink coral management unit species could result in a positive economic impact in the form of long-term maintenance of MSYs. On the other hand, imposing a minimum harvest size for black corals could have a negative economic impact on fishery revenues, except for five harvesters expected to be exempt from the minimum harvest size requirement. A prohibition on the use of non-selective gear to harvest precious corals could result in additional costs for future participants. Hand-harvesters for black corals would be unaffected by this prohibition. The exact costs of selective gear technologies are unknown, although a remotely operated submersible coral harvester can now be obtained for \$50,000, which may be approximately equal to the cost of setting up a non-selective harvest operation using tangle nets. The effective yield is higher for selective harvesting of precious corals using submersibles compared to the wasteful practice of harvesting precious corals using non-selective gear.

Due to a lack of information on the long term effects of alternative management measures on coral stocks, harvest effort or catch rates, a detailed quantitative analysis of the costs and benefits of alternative management measures is not possible at this time.

Although long-term data are unavailable, analysis of this fishery is ongoing, and may lead to simulation models capable of predicting the biological (and economic) effects of each alternative. From a conceptual point of view, the precious corals fishery represents a difficult economic analysis. Although standard bioeconomic theory suggests that the harvest rate should be no more than the growth rate of the coral population at its MSY (accounting for economic production cost relationships and the discount rate), the growth rate of coral is so slow that a mining approach might be considered preferable, i.e., that the resource might be allowed to be over-fished in the short-term, and then harvesting prohibited for the many years which would be required for it to be fully restored. However, this approach was rejected because it would be inconsistent, with National Standard 1 of the Magnuson-Stevens Act which prohibits overfishing. It is anticipated by NMFS that by allowing the coral populations to maintain their long-term

sustainability, there will be a larger standing stock of corals which will optimize harvest rates and reduce the relative costs of harvesting (due to increased density). By limiting the harvest rates to those allowed by MSY, the likelihood that long-term benefits will exceed costs is increased. In addition, these restrictions may preclude new entry into the fishery, therefore improving social benefits (i.e., avoiding over-capacity). To the extent that these initial explorations are successful in identifying additional coral resources for harvesting, and as new economic information is acquired, a re-evaluation of the relative benefits and costs of these management measures would be warranted.

None of the alternatives considered is expected to have significant social impacts on fishery participants or Hawaii fishing communities in terms of employment, enjoyment of the fishery, vessel and crew safety, social or cultural activity in the fishery, or other social factors.

To minimize impact, this final rule removes size limits for dead corals. However, this revision could cause some risk to certain corals, such as gold corals, that may use dead corals for resettlement of new colonies.

This final rule does not contain any reporting or record-keeping requirements.

An informal consultation under the Endangered Species Act was conducted to determine whether this regulatory amendment was likely to affect any endangered or threatened species, including Hawaiian monk seals. This consultation was completed on December 20, 2000, and concluded that this regulatory amendment is not likely to adversely affect any endangered or threatened resources. The disapproval of the two NWHI measures does not affect that determination.

This final rule is consistent with Executive Order 13089, which is intended to preserve and protect the biodiversity, health, heritage, and social and economic value of U.S. coral reef

ecosystems and the marine environment.

List of Subjects in 50 CFR Part 660

Administrative practice and procedure, American Samoa, Fisheries, Fishing, Guam, Hawaiian Natives, Indians, Northern Mariana Islands, Reporting and recordkeeping requirements.

Dated: March 12, 2002.

Rebecca Lent,

Deputy Assistant Administrator for Regulatory Programs, National Marine Fisheries Service.

For the reasons set out in the preamble, 50 CFR part 660 is amended as follows:

PART 660—FISHERIES OFF WEST COAST STATES AND IN THE WESTERN PACIFIC

1. The authority citation for part 660 continues to read as follows:

Authority: 16 U.S.C. 1801 *et seq.*

2. In § 660.12, the definitions of “Dead coral” and “Live coral” are revised, and under the definition of “Precious coral permit area”, paragraph (3) is revised to read as follows:

§ 660.12 Definitions.

* * * * *

Dead coral means any precious coral that no longer has any live coral polyps or tissue.

* * * * *

Live coral means any precious coral that has live coral polyps or tissue.

* * * * *

*Precious coral permit area** * *

* * * * *

(3) *Refugia*. Westpac Bed, Permit Area R-1, includes the area within a radius of 2.0 nm of a point at 23°18' N. lat., 162°35' W. long.

* * * * *

3. In § 660.82, paragraph (c) introductory text is revised to read as follows:

§ 660.82 Prohibitions.

* * * * *

(c) Take and retain, possess, or land any live pink coral or live black coral from any precious coral permit area that is less than the minimum height specified in § 660.86 unless:

* * * * *

4. Section 660.86 is revised to read as follows:

§ 660.86 Size restrictions.

The height of a live coral specimen shall be determined by a straight line measurement taken from its base to its most distal extremity. The stem diameter of a living coral specimen shall be determined by measuring the greatest diameter of the stem at a point no less than 1 inch (2.54 cm) from the top surface of the living holdfast.

(a) Live pink coral harvested from any precious coral permit area must have attained a minimum height of 10 inches (25.4 cm).

(b) *Black coral*. (1) Except as provided in paragraph (b)(2) of this section, live black coral harvested from any precious coral permit area must have attained either a minimum stem diameter of 1 inch (2.54 cm), or a minimum height of 48 inches (122 cm).

(2) The NMFS Pacific Islands Area Office will issue an exemption permitting hand-harvesting of live black coral that has attained a minimum base diameter of 3/4 inches (1.91 cm), measured on the widest portion of the skeleton at a location just above the holdfast, to any person who reported a landing of black coral to the State of Hawaii within 5 years before April 17, 2002.

5. Section 660.88 is revised to read as follows:

§ 660.88 Gear restrictions.

Only selective gear may be used to harvest coral from any precious coral permit area.

6. Table 1 to Part 660 is revised to read as follows:

TABLE 1 TO PART 660.—QUOTAS FOR PRECIOUS CORALS PERMIT AREAS

Name of coral bed	Type of bed	Harvest quota	Number of years
Makapu'u	Established	P—2,000 kg G—Zero (0 kg) B—500 kg	2 n/a 2
Ke-ahole Point	Conditional	P—67 kg G—20 kg B—17 kg	1 1 1
Kaena Point	Conditional	P—67 kg G—20 kg B—17 kg	1 1 1
Brooks Bank	Conditional	P—17 kg G—133 kg B—111 kg	1 1 1
180 Fathom Bank	Conditional	P—222 kg G—67 kg B—56 kg	1 1 1
Westpac Bed	Refugium	Zero (0 kg)	n/a
Hawaii, American, Samoa, Guam, U.S. Pacific Island possessions.	Exploratory	X—1,000 kg (all species combined except black corals) per area	1

Notes:

1. Types of corals: P = Pink G = Gold B = Bamboo
2. No authorized fishing for coral in refugia

[FR Doc. 02-6468 Filed 3-15-02; 8:45 am]

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Proposed Rules

Federal Register

Vol. 67, No. 52

Monday, March 18, 2002

This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

DEPARTMENT OF AGRICULTURE

Agricultural Marketing Service

7 CFR Part 1205

[Doc. # CN-01-007]

Cotton Research and Promotion Program: Procedures for Conduct of Sign-up Period

AGENCY: Agricultural Marketing Service.
ACTION: Proposed rule.

SUMMARY: This proposed rule would amend the rules and regulations regarding the procedures for the conduct of a sign-up period for eligible cotton producers and importers to request a continuance referendum on the 1991 amendments to the Cotton Research and Promotion Order (Order) provided for in the Cotton Research and Promotion Act (Act) amendments of 1990. The amendments would update various dates, name changes, addresses, and make other administrative changes.
DATES: Comments must be received on or before March 28, 2002.

ADDRESSES: Interested persons are invited to submit written comments concerning this proposed rule to Whitney Rick, Chief, Research and Promotion Staff, Cotton Program, Agricultural Marketing Service, USDA, PO Box 23278, Washington, DC 20026-3278. Comments should be submitted in triplicate. Comments may also be submitted electronically to: cottoncomments@usda.gov. All comments should reference the docket number and the date and page number of this issue of the **Federal Register**. All comments received will be made available for public inspection at Cotton Program, AMS, USDA, Room 2641-S, 1400 Independence Ave., SW, Washington, DC 20250-0224 during regular business hours. A copy of this notice may be found at: www.ams.usda.gov/cotton/rulemaking.htm.

FOR FURTHER INFORMATION CONTACT: Whitney Rick, Chief, Research and

Promotion Staff, Cotton Program, AMS, USDA, Stop 0224, 1400 Independence Ave., SW, Washington, DC 20250-0224, telephone (202) 720-2259, facsimile (202) 690-1718, or email at whitney.rick@usda.gov.

SUPPLEMENTARY INFORMATION:

Executive Order 12866

The Office of Management and Budget has waived the review process required by Executive Order 12866 for this action.

Executive Order 12988

This rule has been reviewed under Executive Order 12988, Civil Justice Reform. It is not intended to have retroactive effect. This rule would not preempt any state or local laws, regulations, or policies, unless they present an irreconcilable conflict with this rule.

The Cotton Research and Promotion Act (7 U.S.C. 2101-2118) provides that administrative proceedings must be exhausted before parties may file suit in court. Under Section 12 of the Act, any person subject to an order may file with USDA a petition stating that the order, any provision of the order, or any obligation imposed in connection with the order is not in accordance with law and requesting a modification of the order or to be exempted therefrom. Such person is afforded the opportunity for a hearing on the petition. After the hearing, USDA would rule on the petition. The Act provides that the District Court of the United States in any district in which the person is an inhabitant, or has his or her principal place of business, has jurisdiction to review the USDA's ruling, provided a complaint is filed within 20 days from the date of the entry of ruling.

Regulatory Flexibility Act

Pursuant to requirements set forth in the Regulatory Flexibility Act (RFA) [5 U.S.C. 601 et seq.], the Agricultural Marketing Service has considered the economic effect of this action on small entities and has determined that its implementation will not have a significant economic impact on a substantial number of small entities.

There are currently approximately 30,000 producers, and approximately 10,000 importers that are subject to the order. The majority of these producers and importers are small businesses

under the criteria established by the Small Business Administration.

Only those eligible persons who are in favor of conducting a referendum would need to participate in the sign-up period. Of the 46,220 total valid ballots received in the 1991 referendum, 27,879, or 60 percent, favored the amendments to the Order, and 18,341, or 40 percent, opposed the amendments to the Order. This proposed rule would provide to those persons who are not in favor of the continuance of the Order amendments an opportunity to request a continuance referendum.

The eligibility and participation requirements for producers and importers are substantially the same as the rules that established the eligibility and participation requirements for the 1991 referendum, and for the 1997 sign-up period. The January 15 through April 14, 1997 sign-up period did not generate the required number of signatures to hold another referendum. The amendments proposed in this action would update various dates, name changes, addresses and make other miscellaneous changes. However, proxy or power of attorney participation would be prohibited.

The proposed sign-up procedures would not impose a substantial burden or have a significant impact on persons subject to the Order, because participation is not mandatory, not all persons subject to the Order are expected to participate, and USDA will determine producer and importer eligibility. The information collection requirements under the Paperwork Reduction Act are minimal.

Paperwork Reduction Act

The information collections proposed by this rule will be carried out under the Office of Management and Budget (OMB) Control Number 0581-0093. This rule will not add to the overall burden currently approved by OMB and assigned OMB Control Number 0581-0093 under the provisions of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35). This OMB Control Number is referenced in Section 1205.541 of the regulations.

Background

The 1991 amendments to the Cotton Research and Promotion Order (7 C.F.R. 1205 *et seq.*) were implemented following the July 1991 referendum. The amendments were provided for in the

Cotton Research and Promotion Act (7 U.S.C. 2101–2118) amendments of 1990. These amendments provided for: (1) Importer representation on the Cotton Board by an appropriate number of persons, to be determined by USDA, who import cotton or cotton products into the U.S., and whom USDA selects from nominations submitted by importer organizations certified by USDA; (2) assessments levied on imported cotton and cotton products at a rate determined in the same manner as for U.S. cotton; (3) increasing the amount USDA can be reimbursed for the conduct of a referendum from \$200,000 to \$300,000; (4) reimbursing government agencies that assist in administering the collection of assessments on imported cotton and cotton products; and (5) terminating the right of producers to demand a refund of assessments.

On January 14, 2002, USDA issued a determination based on its review, (67 FR 1714), not to conduct a referendum regarding the 1991 amendments to the Order. However, the Act provides that USDA shall nevertheless conduct a referendum at the request of 10 percent or more of the total number of eligible producers and importers that voted in the most recent referendum. The Act provides for a sign-up period during which eligible cotton producers and importers may request that USDA conduct a referendum on continuation of the 1991 amendments to the Order. Accordingly, USDA will provide all eligible Upland cotton producers and importers an opportunity to request a continuance referendum regarding the 1991 amendments to the Order.

The sign-up period will be provided for all eligible producers and importers. Eligible cotton producers would be provided the opportunity to sign-up to request a continuance referendum in person at the county FSA office where their farm is located. If the producers land is in more than one county, the producer shall sign-up at the county office where FSA administratively maintains and processes the producer's farm records. Producers who choose not to visit the county FSA office in person may request a sign-up form in the mail from the same office.

USDA would mail sign-up information, including a written request form, to all known, eligible, cotton importers. Importers who favor the conduct of a continuance referendum would return their signed request forms to USDA, FSA, ORAS, Attention: William A. Brown, PO Box 23278, Washington, DC 20026–3278.

Importers who do not receive a request form in the mail by June 3, 2002, and who meet the eligibility

requirements to participate in the sign-up, may submit a written, signed, request for a continuance referendum. Such request must be accompanied by a copy of the U.S. Customs form 7501 showing payment of a cotton assessment for calendar year 2001. Requests and supporting documentation should be mailed to USDA, FSA, ORAS, Attention: William A. Brown, PO Box 23278, Washington, DC 20026–3278.

The sign-up period will be from June 3, 2002 through August 30, 2002. Producer and importer forms shall only be counted if received by USDA during the stated sign-up period.

Section 8(c)(2) of the Act provides that if USDA determines, based on the results of the sign-up, that 10 percent or more of the total number of eligible producers and importers that voted in the most recent 1991 referendum (*i.e.*, 4,622) request a continuance referendum on the 1991 amendments, a referendum will be held within 12 months after the end of the sign-up period. In counting such requests, however, not more than 20 percent may be from producers from any one state or from importers of cotton. For example, when counting the requests, the AMS Cotton Program would determine the total number of valid requests from all cotton-producing states and from importers. Not more than 20 percent of the total requests will be counted from any one state or from importers toward reaching the 10 percent for 4,622 total signatures required to call for a referendum. If USDA determines that 10 percent or more of the number of producers and importers who voted in the most recent referendum favor a continuance referendum. A referendum will be held.

This proposed rule would amend the procedures for the conduct of the current sign-up period. The current rules and regulations provide for sections on definitions, supervision of the sign-up period, eligibility, participation in the sign-up period, counting requests, reporting results and instructions and forms. The Administrator designated all divisions in AMS as programs on September 18, 1997. Hence, this proposal has name, position title, address changes as well as other miscellaneous changes.

The term "Cotton Division" would be changed to "Cotton Program." The term "Director" would be replaced by "Deputy Administrator." In section 1205.18 the term "Producer" is further defined to ensure that all producers that planted cotton during 2001 will be eligible to participate in the sign-up period. In sections 1205.12 and 1205.26 the words "*de minimis* assessment"

have been replaced with similar meaning language. In sections 1205.20, 1205.26, and 1205.27 "calendar year 1995" would change to "calendar year 2001." In section 1205.26 the term "limited partnership" has been added. In sections 1205.27, 1205.28, and 1205.29 sign-up period conduct dates, FSA reporting dates, and mailing addresses have been updated. In section 1205.26 a new subsection (g) is added to prohibit proxy or power of attorney participation. Section 1205.27 (c) that addresses producer participation in the sign-up period, is revised to reflect current Farm Service Agency procedures.

A 10-day comment period is determined to be appropriate because these proposed eligibility and participation requirements are substantially the same as the eligibility and participation requirements that were used in previous referenda and a sign-up period; participation is voluntary; and this rule, if adopted, should be made effective as soon as possible in order to best reflect applicable time frames in the Act.

List of Subjects in 7 CFR Part 1205

Advertising, Agricultural research, Cotton, Marketing agreements, Reporting and recordkeeping requirements.

For the reasons set forth in the preamble, 7 CFR part 1205 is proposed to be amended as follows:

PART 1205—COTTON RESEARCH AND PROMOTION

1. The authority citation part 1205 continues to read as follows:

Authority: 7 U.S.C. 2101–2118.

2. In § 1205.12, the last sentence is revised to read as follows:

§ 1205.12 Cotton.

* * * The term *cotton* does not include imported cotton for which the assessment is less than the value of \$2.00 per line item entry as established by regulations.

3. Section 1205.18 is revised to read as follows:

§ 1205.18 Producer.

The term *producer* means any person who shares in a cotton crop, or in the proceeds thereof, as an owner of the farm, cash tenant, landlord of a share tenant, share tenant, or sharecropper, that planted the cotton during the representative period.

4. Section 1205.20 is revised to read as follows:

§ 1205.20 Representative Period.

The term *representative period* means the 2001 calendar year.

5. In § 1205.26, paragraphs (a)(1), (a)(2), and (d) are revised and a new paragraph (g) is added to read as follows:

§ 1205.26 Eligibility.

* * * * *

(a) * * *

(1) any person who was engaged in the production of Upland cotton during calendar year 2001; and

(2) any person who was an importer of Upland cotton and imported Upland cotton in excess of the value of \$2.00 per line item entry during calendar year 2001.

* * * * *

(d) An officer or authorized representative of a qualified corporation, association, or limited partnership may submit a request on behalf of that corporation, association, or limited partnership.

* * * * *

(g) Participation in the sign-up by proxy or power of attorney is not authorized.

6. Section 1205.27 is revised to read as follows:

§ 1205.27 Participation in the Sign-up Period.

The sign-up period will be from June 3, 2002, through August 30, 2002. Those persons who favor the conduct of a continuance referendum and who wish to request that USDA conduct such a referendum may do so by submitting such request in accordance with this section. All requests must be received by the appropriate USDA office by August 30, 2002.

(a) Before the sign-up period begins, FSA shall establish a list of known, eligible, Upland cotton producers in the county that it serves during the representative period, and shall also establish a list of known, eligible Upland cotton importers.

(b) Before the start of the sign-up period, USDA shall mail a request form to each known, eligible, cotton importer. Importers who wish to request a referendum and who do not receive a request form in the mail by June 3, 2002, may participate in the sign-up period by submitting a signed, written request for a continuance referendum, along with a copy of a U.S. Customs form 7501 showing payment of a cotton assessment for calendar year 2001. Importers must submit their requests and supporting documents to USDA, FSA, ORAS, Attention: William A. Brown, PO Box 23278, Washington, DC 20026-3278. All requests and supporting documents

must be received by the appropriate FSA office by August 30, 2002.

(c) Each person on the county FSA office lists may participate in the sign-up period. Eligible producers must date and sign their name on the "County FSA Office Sign-up Sheet." A person whose name does not appear on the county FSA office list may participate in the sign-up period. Such person must be identified on FSA-578 during the representative period or provide documentation that demonstrates that the person was a cotton producer during the representative period. Cotton producers not listed on the FSA-578 shall submit at least one sales receipt for cotton they planted during the representative period. Cotton producers must make requests to the county FSA office where the producer's farm is located. If the producer's land is in more than one county, the producer shall make request at the county office where FSA administratively maintains and processes the producer's farm records. It is the responsibility of the person to provide the information needed by the county FSA office to determine eligibility. It is not the responsibility of the county FSA office to obtain this information. If any person whose name does not appear on the county FSA office list fails to provide at least one sales receipt for the cotton they produced during the representative period, the county FSA office shall determine that such person is ineligible to participate in the sign-up period, and shall note "ineligible" in the remarks section next to the person's name on the county FSA office sign-up sheet. In lieu of personally appearing at a county FSA office, eligible producers may request a sign-up form from the county FSA office where the producer's farm is located. If the producer's land is in more than one county, the producer shall make the request for the sign-up form at the county office where FSA administratively maintains and processes the producer's farm records. Such request must be accompanied by a copy of at least one sales receipt for cotton they produced during the representative period. The appropriate FSA office must receive all completed forms and supporting documentation by August 30, 2002.

7. In § 1205.28, the first sentence is revised to read as follows:

§ 1205.28 Counting.

County FSA offices and FSA, Deputy Administrator for Operations Review and Analysis Staff (ORAS), shall begin counting requests no later than September 3, 2002. * * *

8. Section 1205.29 is revised to read as follows:

§ 1205.29 Reporting Results.

(a) Each county FSA office shall prepare and transmit to the state FSA office, by September 10, 2002, a written report of the number of eligible producers who requested the conduct of a referendum, and the number of ineligible persons who made requests.

(b) ORAS shall prepare, by September 10, 2002, a written report of the number of eligible importers who requested the conduct of a referendum, and the number of ineligible persons who made requests.

(c) Each state FSA office shall, by September 10, 2002, forward all county reports to ORAS. By September 17, 2002, ORAS shall forward its report of the total number of eligible producers and importers that requested a continuance referendum, through the sign-up period, to the Deputy Administrator, Cotton Program, AMS, Stop 0224, 1400 Independence Ave., SW, Washington, DC 20250-0224.

(d) The Chief of the Research and Promotion Staff, Cotton Program, shall prepare a report of the requests received, including the number of eligible persons who requested the conduct of a referendum, and the number of ineligible persons who made requests, to the Deputy Administrator of the Cotton Program, and shall maintain one copy of the report where it will be available for public inspection for a period of 5 years following the end of the sign-up period.

(e) The Deputy Administrator of the Cotton Program shall prepare and submit to the Secretary a report of the results of the sign-up period. The Secretary will conduct a referendum if requested by 10 percent or more of the number of cotton producers and importers voting in the most recent (July 1991) referendum, but not more than 20 percent of the total requests counted toward the 10 percent figure may be from producers in any one state or from importers of cotton. The Secretary shall announce the results of the sign-up period in a separate notice in the **Federal Register**.

Dated: March 12, 2002.

A.J. Yates,

Administrator, Agricultural Marketing Service.

[FR Doc. 02-6513 Filed 3-14-02; 11:18 am]

BILLING CODE 3410-02-P

DEPARTMENT OF TRANSPORTATION**Federal Aviation Administration****14 CFR Part 39**

[Docket No. 2000–NM–422–AD]

RIN 2120–AA64

Airworthiness Directives; Boeing Model 737–100, –200, –200C, –300, –400, and –500 Series Airplanes**AGENCY:** Federal Aviation Administration, DOT.**ACTION:** Notice of proposed rulemaking (NPRM).

SUMMARY: This document proposes the adoption of a new airworthiness directive (AD) that is applicable to certain Boeing Model 737–100, –200, –200C, –300, –400, and –500 series airplanes. This proposal would require replacing the existing pressure relief valve on the potable water tank with a new, improved pressure relief valve, which is made of stainless steel and is non-adjustable. For certain airplanes, this proposal would also require modification of certain piping to re-locate the pressure relief valve. This action is necessary to prevent rupture of the potable water tank during flight of the airplane, which could result in structural damage to the airplane and inability to sustain flight loads. This action is intended to address the identified unsafe condition.

DATES: Comments must be received by May 2, 2002.

ADDRESSES: Submit comments in triplicate to the Federal Aviation Administration (FAA), Transport Airplane Directorate, ANM–114, Attention: Rules Docket Number 2000–NM–422–AD, 1601 Lind Avenue, SW., Renton, Washington 98055–4056. Comments may be inspected at this location between 9 a.m. and 3 p.m., Monday through Friday, except Federal holidays. Comments may be submitted via fax to (425) 227–1232. Comments may also be sent via the Internet using the following address: *9-anm-nprmcomment@faa.gov*. Comments sent via fax or the Internet must contain “Docket No. 2000–NM–422–AD” in the subject line and need not be submitted in triplicate. Comments sent via the Internet as attached electronic files must be formatted in Microsoft Word 97 for Windows or ASCII text.

The service information referenced in the proposed rule may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124–2207. This information may be examined at the FAA, Transport

Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington.

FOR FURTHER INFORMATION CONTACT: Don Eiford, Aerospace Engineer, ANM–130S, FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington 98055–4056; telephone (425) 227–2788; fax (425) 227–1149.

SUPPLEMENTARY INFORMATION:**Comments Invited**

Interested persons are invited to participate in the making of the proposed rule by submitting such written data, views, or arguments as they may desire. Communications shall identify the Rules Docket number and be submitted in triplicate to the address specified above. All communications received on or before the closing date for comments, specified above, will be considered before taking action on the proposed rule. The proposals contained in this action may be changed in light of the comments received.

Submit comments using the following format:

- Organize comments issue-by-issue. For example, discuss a request to change the compliance time and a request to change the service bulletin reference as two separate issues.
- For each issue, state what specific change to the proposed AD is being requested.
- Include justification (e.g., reasons or data) for each request.

Comments are specifically invited on the overall regulatory, economic, environmental, and energy aspects of the proposed rule. All comments submitted will be available, both before and after the closing date for comments, in the Rules Docket for examination by interested persons. A report summarizing each FAA-public contact concerned with the substance of this proposal will be filed in the Rules Docket.

Commenters wishing the FAA to acknowledge receipt of their comments submitted in response to this notice must submit a self-addressed, stamped postcard on which the following statement is made: “Comments to Docket Number 2000–NM–422–AD.” The postcard will be date stamped and returned to the commenter.

Availability of NPRMs

Any person may obtain a copy of this NPRM by submitting a request to the FAA, Transport Airplane Directorate, ANM–114, Attention: Rules Docket Number 2000–NM–422–AD, 1601 Lind Avenue, SW., Renton, Washington 98055–4056.

Discussion

The FAA has received reports indicating that there have been several occurrences of potable water tanks rupturing while the airplane was in flight. In one case the potable water tank relief valve was incorrectly located, so that the relief valve could not protect the tank from overpressurization. In other cases, the pressure relief valve on the water tank was correctly located, but malfunctioned, leading to rupture of the water tank with consequent structural damage to the airplane. Such malfunctioning has been found to be caused by corrosion or by inadvertent adjustment of the pressure relief valve. Malfunction of the pressure relief valve for the potable water tank or the incorrect location of that valve, if not corrected, could cause a rupture of the potable water tank during flight of the airplane, which could result in structural damage to the airplane and inability to sustain flight loads.

Explanation of Relevant Service Information

The FAA has reviewed and approved Boeing Service Bulletins 737–38A1038, Revision 2, dated September 25, 1997, and 737–38A1047, Revision 1, dated September 27, 2001, which describe procedures for replacing the existing pressure relief valve in the potable water tank with a new stainless steel, non-adjustable pressure relief valve. In addition, the FAA has reviewed and approved Boeing Service Bulletin 737–38–1029, Revision 1, dated August 19, 1993, which describes procedures for modification of piping to re-locate the pressure relief valve so that the relief valve can protect the potable water tank against over-pressurization. Accomplishment of the actions specified in those service bulletins is intended to adequately address the identified unsafe condition.

Explanation of Requirements of Proposed Rule

Since an unsafe condition has been identified that is likely to exist or develop on other products of this same type design, the proposed AD would require accomplishment of the actions specified in the service bulletins described previously, except as discussed below.

Differences Between Service Bulletins and Proposed AD

One difference concerns the compliance times recommended in the service bulletins and those in the proposed AD. Boeing Service Bulletins 737–38A1038 and 737–38A1047 recommend that the replacement of the

pressure relief valve on the potable water tank be done as soon as manpower and materials are available. Boeing Service Bulletin 737-38-1029 describes procedures for modification of the system to relocate the check valve and pressure relief valve but does not recommend a compliance time for that action. The proposed AD specifies a compliance time of 18 months after the effective date of the AD for replacement of the existing pressure relief valve with a new valve, so that the required actions can be done during an operator's regularly-scheduled "C" check.

Another change concerns re-installation of the existing pressure relief valve after the modification of the system which is required for certain airplanes listed in Boeing Service Bulletin 737-38-1029. The proposed AD specifies replacement of the existing pressure relief valve with a new, improved valve for these certain airplanes as well as for all other affected airplanes.

Cost Impact

There are approximately 2,221 airplanes of the affected design in the worldwide fleet. The FAA estimates that 1,208 airplanes of U.S. registry would be affected by this proposed AD.

The FAA estimates that of the 1,208 airplanes of U.S. registry, 2 would be affected by the proposed modification of piping to re-locate the pressure relief valve, that it would take approximately 6 work hours per airplane to accomplish the proposed modification, and that the average labor rate is \$60 per work hour. Based on these figures, the cost impact of the proposed modification of piping on U.S. operators is estimated to be \$1,320, or \$660 per airplane.

The FAA estimates that all of the 1,208 airplanes of U.S. registry would be affected by the proposed replacement of the pressure relief valve, that it would take approximately 2 work hours per airplane to accomplish the proposed replacement, and that the average labor rate is \$60 per work hour. Required parts would cost approximately \$300 per airplane. Based on these figures, the cost impact of the proposed replacement of the pressure relief valve on U.S. operators is estimated to be \$507,360, or \$420 per airplane.

The cost impact figures discussed above are based on assumptions that no operator has yet accomplished any of the proposed requirements of this AD action, and that no operator would accomplish those actions in the future if this proposed AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific

actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up, planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations proposed herein would not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this proposal would not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this proposed regulation (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) if promulgated, will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A copy of the draft regulatory evaluation prepared for this action is contained in the Rules Docket. A copy of it may be obtained by contacting the Rules Docket at the location provided under the caption **ADDRESSES**.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

The Proposed Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration proposes to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

Boeing: Docket 2000-NM-422-AD.

Applicability: Model 737-100, -200, -200C, -300, -400, and -500 series airplanes, line numbers 1 through 2696, certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For

airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (c) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent rupture of the potable water tank during flight of the airplane, which could result in structural damage to the airplane and inability to sustain flight loads, accomplish the following:

Modification and Replacement

(a) Within 18 months after the effective date of this AD, perform the requirements of paragraph (a)(1) or (a)(2) of this AD, as applicable.

(1) For those airplanes listed in the effectivity section of Boeing Service Bulletin 737-38-1029, Revision 1, dated August 19, 1993: Modify the potable water pressurization system in accordance with the service bulletin, but do not reinstall the existing pressure relief valve having part number (P/N) 520A-6DB-50. Prior to further flight, perform the requirements of paragraph (a)(2) of this AD.

Note 2: Modification of the potable water pressurization system, done in accordance with Boeing Service Bulletin 737-38-1029, dated June 6, 1991, is acceptable for compliance with paragraph (a)(1) of this AD.

(2) For those airplanes having line numbers 1 through 2523: Remove the existing pressure relief valve from the potable water tank, and replace the valve with a new pressure relief valve having part number P/N RV05-362, in accordance with Boeing Service Bulletin 737-38A1047, Revision 1, dated September 27, 2001.

Note 3: For those airplanes having line numbers 1 through 2523, installation of a new pressure relief valve having P/N RV05-362, done in accordance with Boeing Service Bulletin 737-38A1047, dated November 9, 2000, is acceptable for compliance with paragraph (a)(2) of this AD.

(b) For those airplanes having line numbers 2524 through 2696: Within 18 months after the effective date of this AD, remove the existing pressure relief valve from the potable water tank, and replace the valve with a new pressure relief valve having P/N RV05-362, in accordance with Boeing Service Bulletin 737-38A1038, Revision 2, dated September 25, 1997.

Note 4: For those airplanes having line numbers 2524 through 2696, installation of a new pressure relief valve having P/N RV05-362, done in accordance with Boeing Service Bulletin 737-38A1038, dated December 1, 1994, or Revision 1, dated February 2, 1995, is acceptable for compliance with paragraph (b) of this AD.

Alternative Methods of Compliance

(c) An alternative method of compliance or adjustment of the compliance time that

provides an acceptable level of safety may be used if approved by the Manager, Seattle Aircraft Certification Office (ACO), FAA. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Seattle ACO.

Note 5: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Seattle ACO.

Special Flight Permits

(d) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Issued in Renton, Washington, on March 11, 2002.

Kalene C. Yanamura,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.
[FR Doc. 02-6332 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-U

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 39

[Docket No. 2002-NM-36-AD]

RIN 2120-AA64

Airworthiness Directives; McDonnell Douglas Model DC-9-10, -30, and -40 Series Airplanes and C-9 Airplanes

AGENCY: Federal Aviation Administration, DOT.

ACTION: Notice of proposed rulemaking (NPRM).

SUMMARY: This document proposes the superseding of an existing airworthiness directive (AD), applicable to certain McDonnell Douglas Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes, that currently requires an inspection to detect chafing of the wiring of the attendants' work light of the aft cabin, and repair of chafed wiring. That AD also requires modification and reidentification of the attendants' work light assemblies of the aft cabin. This action would require revising the applicability of the existing AD to add certain airplanes and to remove certain other airplanes. The actions specified by the proposed AD are intended to prevent chafing of the ground wire against the positive contact of the lamp of the attendants' work light of the aft cabin, and consequent arcing or arcing damage to the wiring of the attendants' work light and transformer of the aft cabin. Such arcing or arcing damage could result in short circuits

and consequent smoke and fire in the aft cabin area. This action is intended to address the identified unsafe condition.

DATES: Comments must be received by May 2, 2002.

ADDRESSES: Submit comments in triplicate to the Federal Aviation Administration (FAA), Transport Airplane Directorate, ANM-114, Attention: Rules Docket No. 2002-NM-36-AD, 1601 Lind Avenue, SW., Renton, Washington 98055-4056. Comments may be inspected at this location between 9 a.m. and 3 p.m., Monday through Friday, except Federal holidays. Comments may be submitted via fax to (425) 227-1232. Comments may also be sent via the Internet using the following address: 9-anm-nprmcomment@faa.gov. Comments sent via fax or the Internet must contain "Docket No. 2002-NM-36-AD" in the subject line and need not be submitted in triplicate. Comments sent via the Internet as attached electronic files must be formatted in Microsoft Word 97 for Windows or ASCII text.

The service information referenced in the proposed rule may be obtained from Boeing Commercial Aircraft Group, Long Beach Division, 3855 Lakewood Boulevard, Long Beach, California 90846, Attention: Data and Service Management, Dept. C1-L5A (D800-0024). This information may be examined at the FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington; or at the FAA, Transport Airplane Directorate, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California.

FOR FURTHER INFORMATION CONTACT: Elvin Wheeler, Aerospace Engineer, Systems and Equipment Branch, ANM-130L, FAA, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California 90712-4137; telephone (562) 627-5344; fax (562) 627-5210.

SUPPLEMENTARY INFORMATION:

Comments Invited

Interested persons are invited to participate in the making of the proposed rule by submitting such written data, views, or arguments as they may desire. Communications shall identify the Rules Docket number and be submitted in triplicate to the address specified above. All communications received on or before the closing date for comments, specified above, will be considered before taking action on the proposed rule. The proposals contained in this action may be changed in light of the comments received.

Submit comments using the following format:

- Organize comments issue-by-issue. For example, discuss a request to change the compliance time and a request to change the service bulletin reference as two separate issues.
- For each issue, state what specific change to the proposed AD is being requested.
- Include justification (e.g., reasons or data) for each request.

Comments are specifically invited on the overall regulatory, economic, environmental, and energy aspects of the proposed rule. All comments submitted will be available, both before and after the closing date for comments, in the Rules Docket for examination by interested persons. A report summarizing each FAA-public contact concerned with the substance of this proposal will be filed in the Rules Docket.

Commenters wishing the FAA to acknowledge receipt of their comments submitted in response to this action must submit a self-addressed, stamped postcard on which the following statement is made: "Comments to Docket Number 2002-NM-36-AD." The postcard will be date stamped and returned to the commenter.

Availability of NPRMs

Any person may obtain a copy of this NPRM by submitting a request to the FAA, Transport Airplane Directorate, ANM-114, Attention: Rules Docket No. 2002-NM-36-AD, 1601 Lind Avenue, SW., Renton, Washington 98055-4056.

Discussion

On November 28, 2001, the FAA issued AD 2001-24-15, amendment 39-12532 (66 FR 64133, December 12, 2001), applicable to certain McDonnell Douglas Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes, to require an inspection to detect chafing of the wiring of the attendants' work light of the aft cabin, and repair of chafed wiring. That AD also requires modification and reidentification of the attendants' work light assemblies of the aft cabin. The requirements of that AD are intended to prevent chafing of the ground wire against the positive contact of the lamp of the attendants' work light of the aft cabin, and consequent arcing or arcing damage to the wiring of the attendants' work light and transformer of the aft cabin. Such arcing or arcing damage could result in short circuits and consequent smoke and fire in the aft cabin area.

Explanation of Relevant Service Information

Since the issuance of that AD, the FAA has reviewed and approved McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2001. Revision 03 revises the effectivity of the service bulletin by adding certain airplanes and removing certain other airplanes. No additional work is required by Revision 03 for airplanes previously modified by prior issues of the service bulletin.

Explanation of Requirements of Proposed Rule

Since an unsafe condition has been identified that is likely to exist or develop on other products of this same type design, the proposed AD would supersede AD 2001-24-15 to revise the applicability of the AD and to continue to require an inspection to detect chafing of the wiring of the attendants' work light of the aft cabin, and repair of chafed wiring. The proposed AD also would continue to require modification and reidentification of the attendants' work light assemblies of the aft cabin.

Cost Impact

There are approximately 176 Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes of the affected design in the worldwide fleet. The FAA estimates that 278 airplanes of U.S. registry would be affected by this proposed AD.

The actions that are currently required by AD 2001-24-15 take approximately 1 work hour per airplane to accomplish, at an average labor rate of \$60 per work hour. Based on these figures, the cost impact of the currently required actions on U.S. operators is estimated to be \$16,680, or \$60 per airplane.

This proposed AD does not add any new actions or requirements, and only revises the applicability of the AD by adding certain airplanes and removing certain other airplanes. Therefore, the estimated cost impact for this proposed AD is unchanged from the existing AD.

The cost impact figure discussed above is based on assumptions that no operator has yet accomplished any of the requirements of this AD action, and that no operator would accomplish those actions in the future if this AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up,

planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations proposed herein would not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this proposal would not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this proposed regulation (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) if promulgated, will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A copy of the draft regulatory evaluation prepared for this action is contained in the Rules Docket. A copy of it may be obtained by contacting the Rules Docket at the location provided under the caption ADDRESSES.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

The Proposed Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration proposes to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by removing amendment 39-12532 (66 FR 64133, December 12, 2001), and by adding a new airworthiness directive (AD), to read as follows:

McDonnell Douglas: Docket 2002-NM-36-AD. Supersedes AD 2001-24-15, Amendment 39-12532.

Applicability: Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes, equipped with an attendants' work light in the aft cabin; certificated in any category; as listed in McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2001, certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (c) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent arcing or arcing damage to the wiring of the attendants' work light of the aft cabin due to chafing of the ground wire against the positive contact of the lamp of the attendants' work light and transformer of the aft cabin, which could result in short circuits and consequent smoke and fire in the aft cabin area, accomplish the following:

Note 2: Paragraph (a) of this AD merely restates the requirements of paragraph (a) AD 2001-24-15, amendment 39-12532. As allowed by the phrase, "unless accomplished previously," if those requirements of AD 2001-24-15 have already been accomplished, this AD does not require that those actions be repeated.

Restatement of AD 2001-24-15

(a) For airplanes listed in McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 02, dated January 27, 2000: Within 1 year after January 16, 2002 (the effective date of AD 2001-24-15, amendment 39-12532), do the actions specified in paragraphs (a)(1) and (a)(2) of this AD, per McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 02, dated January 27, 2000.

(1) Do a general visual inspection to detect chafing of the wiring of the attendants' work light of the aft cabin. If any chafing is detected, before further flight, repair chafed wiring per the service bulletin.

Note 3: For the purposes of this AD, a general visual inspection is defined as "A visual examination of an interior or exterior area, installation, or assembly to detect obvious damage, failure, or irregularity. This level of inspection is made under normally available lighting conditions such as daylight, hangar lighting, flashlight, or droplight, and may require removal or opening of access panels or doors. Stands, ladders, or platforms may be required to gain proximity to the area being checked."

(2) Modify and reidentify the attendants' work light assemblies of the aft cabin.

New Requirements of This AD

(b) For airplanes as listed in McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2001: Within 1 year after the effective date of this AD, do the actions specified in paragraphs (b)(1) and (b)(2) of this AD, per McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2002.

(1) Do a general visual inspection to detect chafing of the wiring of the attendants' work light of the aft cabin. If any chafing is detected, before further flight, repair chafed wiring per the service bulletin.

(2) Modify and reidentify the attendants' work light assemblies of the aft cabin.

Note 4: Inspections, repairs, modifications, and reidentifications done before the effective date of this AD per McDonnell Douglas Service Bulletin DC9-33-058, dated June 5, 1973; Revision 1, dated November 26, 1975; or Revision 02, dated January 27, 2000; are considered acceptable for compliance with the requirements of this AD.

Alternative Methods of Compliance

(c) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Los Angeles Aircraft Certification Office (ACO), FAA. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Los Angeles ACO.

Note 5: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Los Angeles ACO.

Special Flight Permits

(d) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Issued in Renton, Washington, on March 11, 2002.

Ali Bahrami,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 02-6331 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-U

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

18 CFR Chapter I

[Docket No. RM02-7-000]

Accounting and Reporting of Asset Retirement Obligations

AGENCY: Federal Energy Regulatory Commission, DOE.

ACTION: Notice of Informal Technical Conference.

SUMMARY: The Federal Energy Regulatory Commission (Commission) intends to hold a staff technical conference on May 7 and 8, 2002, at 9:00 A.M. in the Commission's offices, 888 First Street, NE., Washington, DC, to address the financial accounting and reporting implications related to asset

retirement obligations associated with the retirement of tangible long-lived assets.

DATES: The staff technical conference will be held at 9 a.m. on May 7 and May 8, 2002. Persons who wish to participate in the conference should, no later than March 25, 2002, notify Raymond Reid by telephone at (202) 219-2928, or by facsimile at (202) 219-2632, or by E-Mail: raymond.reid@ferc.gov or Mark Klose by telephone at (202) 219-2595, or by facsimile at (202) 219-2632, or by E-mail: mark.klose@ferc.gov.

ADDRESSES: The informal technical conference will be held at the Commission's offices, 888 First Street, NE., Washington, DC 20426.

FOR FURTHER INFORMATION CONTACT: Mark Klose (Technical Issues), Office of Executive Director, Division of Regulatory Accounting Policy, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. Phone (202) 219-2595; Fax: (202) 219-2632; E-Mail: mark.klose@ferc.gov.

Raymond Reid (Technical Issues), Office of Executive Director, Division of Regulatory Accounting Policy, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. Phone (202) 219-2928; Fax: (202) 219-2632; E-Mail: raymond.reid@ferc.gov.

Julia Lake (Legal Issues), Office of General Counsel, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. Phone (202) 208-2019; E-Mail: julia.lake@ferc.gov.

SUPPLEMENTARY INFORMATION: In addition to publishing the full text of this document in the **Federal Register**, it is available for inspection in the Commission's Public Reference Room at 888 First Street, NE., Room 2A, Washington, DC 20426, during regular business hours and is posted on both the Commission's Issuance Posting System (CIPS) and the Records and Information Management Systems (RIMS), and may be viewed and printed remotely via the Internet through Commission's Home Page (<http://www.ferc.gov>).

Notice of Informal Technical Conference

March 8, 2002.

Take notice the Commission staff will hold an informal technical conference to discuss the financial accounting and reporting implications related to asset retirement obligations associated with the retirement of tangible long-lived assets. The conference will be held on Tuesday, May 7, 2002, and Wednesday, May 8, 2002, at 9:00 A.M. in a room to

be designated at the offices of the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC. The conference is being convened to enlist the participation of interested parties including among others, the Association of Oil Pipe Lines, Edison Electric Institute, Interstate Natural Gas Association of America, National Association of Regulatory Utility Commissioners, in the development of accounts and reporting requirements for tangible long-lived assets.

Participants may be assigned to a panel in order to establish a logical order of presentation and to facilitate an informal exchange of views. The informal technical conference is intended to be structured so that participants can discuss the financial accounting, and reporting implications related to obligations associated with the retirement of tangible long-lived assets and related matters. The goal of the conference is to identify how recognition of asset retirement obligations may affect the Commission's existing accounting and rate regulations.

Persons who wish to participate in the conference should, no later than March 25, 2002, notify Raymond Reid by telephone at (202) 219-2928, or by facsimile at (202) 219-2632, or by E-Mail: raymond.reid@ferc.gov or Mark Klose by telephone at (202) 219-2595, or by facsimile at (202) 219-2632, or by E-Mail: mark.klose@ferc.gov.

After reviewing the requests to participate, the Commission staff will issue a subsequent notice in the **Federal Register** specifying the time, and place and a proposed agenda. For additional information, interested persons may contact Raymond Reid by telephone at (202) 219-2928 (or by e-mail raymond.reid@ferc.gov) or Mark Klose by telephone at (202) 219-2595 (or by e-mail mark.klose@ferc.gov).

Magalie R. Salas,
Secretary.

[FR Doc. 02-6240 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF THE TREASURY

Customs Service

19 CFR Parts 24 and 111

RIN 1515-AC81

User Fees

AGENCY: Customs Service, Department of the Treasury

ACTION: Notice of proposed rulemaking.

SUMMARY: This document proposes to amend the Customs Regulations to reflect various legislative amendments to 19 U.S.C. 58c, the Customs user fee statute, including those made by the Miscellaneous Trade and Technical Corrections Act of 1999 and the Tariff Suspension and Trade Act of 2000. The proposed regulations set forth the new fee structure for passengers arriving in the United States aboard commercial vessels and aircraft, provide for application of a fee to ferries in limited circumstances, and clarify how Customs administers certain user fees. Also, minor conforming changes are proposed to the regulations pertaining to customs brokers.

DATES: Written comments must be received on or before May 17, 2002.

ADDRESSES: Written comments may be submitted to and inspected at the Regulations Branch, Office of Regulations and Rulings, U.S. Customs Service, 1300 Pennsylvania Avenue, NW., 3rd Floor, Washington, DC 20229.

FOR FURTHER INFORMATION CONTACT: Concerning user fees applicable to commercial vessel and aircraft passengers under § 24.22(g): Edward Matthews at (202) 927-0552. Concerning the various fee payment and information submission procedures under § 24.22: Robert T. Reiley at (202) 927-1504.

SUPPLEMENTARY INFORMATION:

Background

This document proposes changes concerning user fees to parts 24 and 111 of the Customs Regulations (19 CFR Parts 24 and 111). The changes to Part 24 involve § 24.22 and have several bases: (1) Some changes derive from provisions of the Miscellaneous Trade and Technical Corrections Act of 1999 (Pub. L. 106-36, 113 Stat. 127), signed into law on June 25, 1999; (2) one change is based on a provision of the Tariff Suspension and Trade Act of 2000 (Pub. L. 106-476, 114 Stat. 2101), signed into law on November 9, 2000; (3) some changes are based on other statutory provisions that have not previously been reflected in the regulations; (4) some changes are proposed to bring the regulations up to date with current administrative practices; (5) and one change is a technical correction. The changes to part 111 are intended to clarify administration of the annual user fee and the permit fees for customs brokers.

Proposed Changes Based on the Miscellaneous Trade and Technical Corrections Act of 1999

Section 2418 of the Miscellaneous Trade and Technical Corrections Act of 1999 (the Act) amended section 13031 of the Consolidated Omnibus Budget Reconciliation Act of 1985, codified at 19 U.S.C. 58c (section 58c), which established user fees for certain services performed by the Customs Service. These amendments to section 58c necessitate conforming amendments to the Customs Regulations.

On July 27, 1999, Customs issued a general notice in the **Federal Register** (64 FR 40648) that announced the statutory changes made by the Act and pointed out that these self-effectuating changes became effective on July 25, 1999. The notice also announced several other related changes affecting Customs administration of user fees. The notice indicated that appropriate amendments to the Customs Regulations would be published in due course. This document, issued as a notice of proposed rulemaking because the proposed changes include some that are not derived from self-effectuating statutory amendments, invites public comment on the proposed changes.

Prior Law

Under section 58c(a), Customs is authorized to collect specific fees charged for certain Customs inspectional services, including, in section 58c(a)(5), fees for passengers arriving in the United States aboard commercial vessels and aircraft. Under section 58c(d), the fees are collected from passengers by the companies that issue the ticket or travel document for transportation into the customs territory of the United States or that provide the actual transportation, and those companies remit the fees to Customs.

Immediately prior to enactment of the Act, section 58c(a)(5)(A) provided for a fee of \$6.50 per passenger arriving in the United States aboard a commercial vessel or commercial aircraft from a place outside the customs territory of the United States. However, this fee provision applied only to fiscal years 1994 (effective on January 1, 1994) through 1997. Thus, after fiscal year 1997, the \$6.50 fee was no longer in effect.

Immediately prior to enactment of the Act, section 58c(a)(5)(B), applicable to fiscal year 1998 and each following fiscal year, provided for a fee of \$5 per passenger arriving in the United States aboard a commercial vessel or commercial aircraft from a place outside the United States other than a place

referred to in section 58c(b)(1)(A)(i), that is, Canada, Mexico, a territory or a possession of the United States, or any adjacent island. (Section 24.22(g)(2)(i)(B) of the Customs Regulations (19 CFR 24.22(g)(2)(i)(B)) currently provides that the territories and possessions of the United States include American Samoa, Guam, the Northern Mariana Islands, Puerto Rico, and the U.S. Virgin Islands and that adjacent islands include all of the islands in the Caribbean Sea, the Bahamas, Bermuda, St. Pierre, Miquelon, and the Turks and Caicos Islands. However, this document includes discussion of a proposal to amend the provision concerning this list of adjacent islands.)

The effect of these provisions was to impose a fee structure as follows: (1) A fee of \$6.50 on commercial vessel and aircraft passengers arriving from locations outside the customs territory of the United States through September 30, 1997, then, (2) commencing on October 1, 1997, a fee of \$5 per commercial vessel and aircraft passenger arriving from a place outside the United States except for a passenger arriving from Canada, Mexico, a U.S. territory or possession, or an adjacent island. Thus, beginning with fiscal year 1998, there was no fee applicable under section 58c(a)(5) for commercial vessel or aircraft passengers arriving from Canada, Mexico, United States territories or possessions, or adjacent islands. (For Puerto Rico, this represented no change because Puerto Rico is part of the customs territory of the United States and thus no fee applied to Puerto Rico under section 58c(a)(5)(A).)

In addition, immediately prior to enactment of the Act, section 58c(b)(1)(A) provided that no fee may be charged under section 58c(a) in the case of the arrival of a passenger whose journey either originated in Canada, Mexico, a United States territory or possession, or an adjacent island or originated in the United States and was limited to Canada, Mexico, a United States territory or possession, or an adjacent island. (This prohibition was suspended during the period from January 1, 1994, through September 30, 1997 (under section 58c(b)(1)(C)).)

New Fee Structure

Paragraph (b)(1) of section 2418 of the Act amended sections 58c(a)(5)(A) and (B) to modify the above-discussed fee structure. The amendment accomplished two things: (1) It continued, in section 58c(a)(5)(A), the \$5 fee per passenger arriving in the United States aboard a commercial

vessel or aircraft from a place outside the United States other than Canada, Mexico, a United States territory or possession, or an adjacent island; and (2) it imposed, under section 58c(a)(5)(B), a fee of \$1.75 per passenger arriving aboard a commercial vessel (not commercial aircraft) from Canada, Mexico, a United States territory or possession, or an adjacent island. Thus, under the amended statute, no fee applies in the case of passengers arriving aboard commercial aircraft from Canada, Mexico, a United States territory or possession, or an adjacent island.

Customs notes that the amendment of section 58c(b)(1)(A) enables collection of the \$1.75 per passenger fee of amended section 58c(a)(5)(B). The amendment excepted that fee from the fee exemption provided by section 58c(b)(1)(A) that otherwise precludes application of a fee under section 58c(a)(5) in connection with the arrival of any passenger whose journey originated in Canada, Mexico, a United States territory or possession, or an adjacent island or which originated in the United States and was limited to those named places.

Customs proposes in this document to amend the Customs Regulations to conform to the new fee structure.

Procedures for Payment of the New Fees

Prior to the Act, only one fee applied to covered passengers under section 58c(a)(5), that is, \$5 prior to January 1, 1994, \$6.50 beginning on January 1, 1994, and \$5 beginning on October 1, 1997. With the Act's amendment of section 58c(a)(5), there are now two passenger fees, that is, the \$5.00 fee of section 58c(a)(5)(A) where applicable and the \$1.75 fee of section 58c(a)(5)(B) where applicable. Thus, since enactment of the Act, Customs must administer and account for two fees rather than one. This new fee structure requires amendment of the Customs Regulations to conform the regulatory procedures to the new fee structure.

Under the current Customs Regulations, it is the responsibility of the carriers, travel agents, tour wholesalers, or other parties issuing tickets or travel documents to collect the fee from all passengers who are subject to the fee (19 CFR 24.22(g)(3)). These parties must make payment of the collected fees to Customs no later than 31 days after the close of the calendar quarter in which the fees were required to be collected from the passengers (19 CFR 24.22(g)(4)). The regulation also provides (in § 24.22(g)(4)) that the quarterly fee payment must be accompanied by a statement that

includes the name, address, and taxpayer identification number of the party remitting the payment and the calendar quarter covered by the payment.

This document proposes to amend § 24.22(g)(3) (redesignated in the proposed regulation as § 24.22(g)(4)) to make clear that the party responsible for collecting the fee must collect a fee when an infant travels without a ticket or travel document. This follows Customs consistent practice of treating infants as passengers for purposes of the passenger fees. In this regard, Customs proposes to clarify this by adding to § 24.22(g)(1) a definition of the term "passenger" making it clear that it includes infants even if the carrier does not charge for their transportation and even if the infant is carried by another passenger rather than occupying a seat.

The document also proposes to amend § 24.22(g)(4) (redesignated as § 24.22(g)(5)) to require the following additional information in the statement: The total number of tickets for which fees were required to be collected, including the total number of infants traveling without a ticket or travel document for which fees were required to be collected; the total amount of fees collected and remitted; with respect to vessel fees, the total number of tickets and non-ticketed infants for which fees were required to be collected and the total amount of fees collected; and a breakdown of vessel fees collected and remitted under section 58c(a)(5)(A) (the \$5 per passenger fee) and section 58c(a)(5)(B) (the \$1.75 per passenger fee). This additional information is necessary to enable Customs to properly account for the fees now provided for under section 58c(a)(5).

The Tariff Suspension and Trade Act of 2000

A recent amendment to section 58c was made by section 1457 of the Tariff Suspension and Trade Act of 2000. Under section 1457, section 58c(b)(1)(A)(iii) was amended to provide an exception to the fee limitation relative to ferries. Prior to this amendment, ferries were excepted from application of the fees under section 58c(a). With this self-effectuating amendment (effective on November 24, 2000), ferries whose operations began on or after August 1, 1999, and who operate south of 27 degrees latitude and east of 89 degrees longitude are now subject to the commercial vessel fee of section 58c(a)(1) (19 CFR 24.22(b)(1)) (provided the ferry is of 100 net tons or more) and the \$1.75 commercial vessel passenger fee of section 58c(a)(5)(B) (proposed paragraph (g)(1)(ii) of 19 CFR

24.22). (Customs notes that the definition of "ferry" excludes vessels that provide transportation between places that are more than 300 miles apart. This requirement necessarily means that the \$1.75 commercial vessel passenger fee would be applicable because a ferry operating within the specified coordinates will arrive in the United States from a place that qualifies as an adjacent island under paragraph (g)(1)(iii) of this section. See the definition of "ferry" in 19 U.S.C. 58c(c)(1) and 19 CFR 24.22(a)(4).) This amendment necessitates conforming amendments to §§ 24.22(b)(4)(iv) and 24.22(g)(1) of the Customs Regulations.

Proposed Changes Based on Other Statutory Provisions

This document also proposes to include provisions in § 24.22(g) to cover the fee exemption provision set forth in section 58c(b)(1)(A)(iv) and the "one-time only fee" set forth in section 58c(b)(4)(B). These two statutory provisions are not reflected in the current regulation.

The fee exemption provision under section 58c(b)(1)(A)(iv) provides that no fee under section 58c(a)(5) applies to passengers arriving aboard commercial vessels traveling only between ports that are within the customs territory of the United States. The one-time only fee provision of section 58c(b)(4)(B) applies where a fee under section 58c(a)(5) is applicable to passengers arriving aboard a commercial vessel and the voyage is a single voyage involving two or more United States ports (in other words, the vessel proceeds coastwise to one or more United States ports after its initial arrival from a place outside the United States). This provision ensures that in the described situation, the applicable fee is charged only once for each passenger.

Finally, under section 58c(b)(1)(A)(i)(I)(dd), the term "adjacent islands" is given meaning by reference to the definition of that term found at 8 U.S.C. 1101(b)(5). The adjacent islands are set forth under § 24.22(g)(2)(i)(B) of the current Customs Regulations. The document proposes to amend the regulation in order to bring it up to date with the language of 8 U.S.C. 1101(b)(5). (See proposed § 24.22(g)(1)(iii).) All islands found in the current regulation are covered in the proposed regulation (although not explicitly in every case).

Proposed Changes Regarding Administrative Practices

Section 24.22(b)(3) of the Customs Regulations concerns the procedure for prepayment of the fee for the arrival of commercial vessels (that is, vessels of

100 net tons or more as well as barges and other bulk carriers arriving from Canada or Mexico). Section 24.22(c)(3) concerns the procedure for prepayment of the fee for the arrival of commercial vehicles. Section 24.22(d) concerns the fee for the arrival of railroad cars and includes, in paragraph (d)(3), procedures for prepayment of the fee and, in paragraph (d)(4)(ii), procedures for monthly statement filing and fee remittance. In § 24.22(e), which concerns the fee for the arrival of private vessels and private aircraft, paragraph (e)(1) covers payment of the fee at the time of arrival and paragraph (e)(2) covers the procedure for prepayment of the fee. Section 22.24(g)(4) covers the procedure for payment of fees for the arrival of passengers aboard commercial vessels and commercial aircraft. Section 24.22(h) concerns the annual customs broker permit fee. Section 24.22(i) concerns procedures for remittance of, and for submitting information relative to, the fees provided for under § 24.22.

This document proposes to amend the above regulatory provisions to reflect current fee payment and other practices, including clarification of the proper addresses for the mailing of payments, requirements for the user fee decal, and use of electronic and credit card payment options.

Technical Correction

Upon routine review of the Part 24 texts, Customs discovered erroneous references to § 142.13(c) (19 CFR 142.13(c)) in paragraphs (a), (c)(2), and (d) of § 24.25, which pertains to statement processing and automated clearinghouse procedures. Section 142.13(c) is currently reserved, and the reference in the above paragraphs of § 24.25 should instead be to § 142.13(b), which pertains to special classes of merchandise.

This document proposes to correct these erroneous references.

Conforming Changes to Part 111

Part 111 of the Customs Regulations (19 CFR part 111) pertains to customs brokers and includes, in §§ 111.19 and 111.96, references to the payment of the annual customs broker permit user fee referred to in § 24.22(h). This document proposes amendments to §§ 111.19 and 111.96 to conform to the change to § 24.22(h) referred to above and to clarify the payment procedure in connection with a national permit application.

Comments

Before adopting these proposed amendments as a final rule, consideration will be given to any

written comments timely submitted to Customs including comments on the clarity of the proposed rule and how it may be made easier to understand. Comments submitted will be available for public inspection in accordance with the Freedom of Information Act (5 U.S.C. 552), § 1.4 of the Treasury Department Regulations (31 CFR 1.4), and § 103.11(b) of the Customs Regulations (19 CFR 103.11(b)) on regular business days between the hours of 9 a.m. and 4:30 p.m. at the Regulations Branch, Office of Regulations and Rulings, U.S. Customs Service, 1300 Pennsylvania Avenue, NW, 3rd Floor, Washington, DC.

Executive Order 12866

This document does not meet the criteria for a "significant regulatory action" as specified in E.O. 12866.

Regulatory Flexibility Act

Based on the supplementary information set forth above and because the proposed amendments to the Customs Regulations concern collection of fees that are mandated by statute, it is certified, pursuant to the provisions of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*), that the proposed amendments, if adopted, will not have a significant economic impact on a substantial number of small entities. Accordingly, the proposed amendments are not subject to the regulatory analysis or other requirements of 5 U.S.C. 603 and 604.

Paperwork Reduction Act

The collections of information contained in § 24.22 have previously been approved by the Office of Management and Budget (OMB) under OMB control number 1515-0154 (User Fees). This notice of proposed rulemaking (NPRM) contains additional collections of information that have been submitted to OMB for review in accordance with the Paperwork Reduction Act of 1995 (44 U.S.C. 3507). An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information that lacks a valid control number.

The additional collections of information in these proposed regulations are at § 24.22(g)(5)(iv) and (v), pertaining to information required in the statement that must accompany a quarterly fee payment relative to passenger fees. This information is necessary to allow Customs to track and account for the two passenger fees mandated in the Miscellaneous Trade and Technical Corrections Act of 1999. The estimated burden to the public

resulting from the additional collections is as follows:

Estimated total annual reporting and/or recordkeeping burden: 100 hrs.

Estimated average annual burden per respondent/recordkeeper: 4 hrs.

Estimated number of respondents and/or recordkeepers: 25.

Estimated annual frequency of responses: 4.

Comments on the additional collections of information should be sent to the OMB, Attention: Desk Officer for the Department of the Treasury, Office of Information and Regulatory Affairs, Washington, DC 20503. A copy should also be sent to Customs at the address set forth in the "Address" section of this document.

Comments are invited on:

(a) Whether the additional collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility;

(b) The accuracy of the agency's estimate of the additional information collection burden;

(c) Ways to enhance the quality, utility, and clarity of the additional information to be collected;

(d) Ways to minimize the additional information collection burden on respondents, including through the use of automated collection techniques or other forms of information technology; and

(e) Estimates of capital or startup costs and costs of operations, maintenance, and purchase of services to provide the additional information.

Drafting Information

The principal author of this document was Bill Conrad, Office of Regulations and Rulings, U.S. Customs Service. Other personnel contributed in its development.

List of Subjects

19 CFR Part 24

Accounting, Claims, Customs duties and inspection, Fees, Financial and accounting procedures, Imports, Taxes, User fees.

19 CFR Part 111

Administrative practice and procedure, Brokers, Customs duties and inspection, Imports, Licensing.

Proposed Amendments to the Regulations

For the reasons stated in the preamble, parts 24 and 111 of the Customs Regulations (19 CFR parts 24 and 111) are proposed to be amended as follows:

PART 24—CUSTOMS FINANCIAL AND ACCOUNTING PROCEDURE

1. The authority citation for part 24 continues to read in part as follows:

Authority: 5 U.S.C. 301; 19 U.S.C. 58a–58c, 66, 1202 (General Note 23, Harmonized Tariff Schedule of the United States), 1505, 1624; 26 U.S.C. 4461, 4462; 31 U.S.C. 9701.

* * * * *

2. It is proposed to amend § 24.22 by:
a. Revising paragraphs (b)(3), (b)(4)(iv), and (c)(3);

b. In paragraph (d), revising the second sentence of paragraph (d)(3), adding a new sentence at the end of paragraph (d)(4)(ii), and, in the last sentence of paragraph (d)(5), removing the words “, in accordance with the procedures set forth in paragraph (i)(2) of this section”

c. Revising paragraphs (e)(1) and (e)(2);

d. In paragraph (g), revising paragraph (g)(1), redesignating paragraphs (g)(2) through (g)(7) as (g)(3) through (g)(8), adding new paragraph (g)(2), revising newly redesignated paragraphs (g)(3), (g)(4), and (g)(5), and, at the end of the last sentence of newly redesignated paragraph (g)(7), removing the words “, in accordance with the procedures set forth in paragraph (i)(2) of this section” and

e. Revising paragraphs (h) and (i).
The revisions read as follows:

§ 24.22 Fees for certain services.

* * * * *

(b) * * *

(3) *Prepayment.* The vessel operator, owner, or agent may at any time prepay the maximum calendar year amount specified in paragraph (b)(1)(ii) or (b)(2)(ii) of this section, or any remaining portion of that amount if individual arrival fees have already been paid on the vessel for that calendar year. Prepayment must be made at a Customs port office. When prepayment is for the remaining portion of a maximum calendar year amount, certified copies of receipts (Customs Form 368 or 368A) issued for individual arrival fee payments during the calendar year must accompany the payment.

(4) *Exceptions.* * * *

(iv) A ferry except for a ferry that began operations on or after August 1, 1999, and operates south of 27 degrees latitude and east of 89 degrees longitude.

(c) * * *

(3) *Prepayment.* The owner, agent, or person in charge of a commercial vehicle may at any time prepay a fee of \$100 to cover all arrivals of that vehicle during a calendar year or any remaining portion of a calendar year. Prepayment

must be made in accordance with the procedures set forth in this paragraph and paragraph (i) of this section. Prepayment may be sent by mail, with a properly completed Customs Form 339, Annual User Fee Decal Request, to the following address: U.S. Customs Service, Decal Program Administrator, PO Box 382030, Pittsburgh, PA 15250–8030. Alternatively, the decal request and prepayment by credit card may be made via the Internet through the “Traveler Information” links at Customs website (<http://www.customs.gov>). A third option, prepayment at the port, is subject to the port director’s discretion to maintain user fee decal inventories. Once the prepayment has been made under this paragraph, a decal will be issued to be permanently affixed by adhesive to the lower left hand corner of the vehicle windshield or on the left wing window, and otherwise in accordance with the accompanying instructions, to show that the vehicle is exempt from payment of the fee for individual arrivals during the applicable calendar year or any remaining portion of that year.

(d) * * *

(3) *Prepayment.* * * * The prepayment, accompanied by a letter setting forth the railroad car number(s) covered by the payment, the calendar year to which the payment applies, a return address, and any additional information required under paragraph (i) of this section, shall be mailed to: U.S. Customs Service, National Finance Center, Collections Section, PO Box 68907, Indianapolis, IN 46268 (or, if for overnight delivery, to: the same addressee at 6026 Lakeside Blvd., Indianapolis, IN 46278).

(4) *Statement filing and payment procedures.* * * *

(ii) * * * Payment must be made in accordance with this paragraph and paragraph (i) of this section and must be sent by mail to the following address: U.S. Customs Service, National Finance Center, Collections Section, PO Box 68907, Indianapolis, IN 46268 (or, if for overnight delivery, to: the same addressee at 6026 Lakeside Blvd., Indianapolis, IN 46278).

* * * * *

(e) *Fee for arrival of a private vessel or private aircraft.*

(1) *Fee.* Except as provided in paragraph (e)(3) of this section, the master or other person in charge of a private vessel or private aircraft must, upon first arrival in any calendar year, proceed to Customs and tender the sum of \$25 to cover services provided in connection with all arrivals of that vessel or aircraft during that calendar

year. A properly completed Customs Form 339, Annual User Fee Decal Request, must accompany the payment. Upon payment of the annual fee, a decal will be issued to be permanently affixed by adhesive to the vessel or aircraft, and otherwise in accordance with accompanying instructions, as evidence that the fee has been paid. Except in the case of private aircraft, and aircraft landing at user fee airports authorized under 19 U.S.C. 58b, all overtime charges provided for in this part remain payable notwithstanding payment of the fee specified in this paragraph.

(2) *Prepayment.* A private vessel or private aircraft owner or operator may, at any time during the calendar year, prepay the \$25 annual fee specified in paragraph (e)(1) of this section. Prepayment must be made in accordance with the procedures set forth in this paragraph and paragraph (i) of this section. Prepayment may be sent by mail, along with a properly completed Customs Form 339, Annual User Fee Decal Request, to the following address: U.S. Customs Service, Decal Program Administrator, PO Box 382030, Pittsburgh, PA 15250–8030. Alternatively, the decal request and prepayment by credit card may be made via the Internet through the “Traveler Information” links at Customs website (<http://www.customs.gov>). A third option, prepayment at the port, is subject to the port director’s discretion to maintain user fee decal inventories.

* * * * *

(g) *Fees for arrival of passengers aboard commercial vessels and commercial aircraft.*

(1) *Fees.* (i) Subject to paragraphs (g)(1)(ii) and (g)(3) of this section, a fee of \$5 must be collected and remitted to Customs for services provided in connection with the arrival of each passenger aboard a commercial vessel or commercial aircraft from a place outside the United States, other than Canada, Mexico, one of the territories and possessions of the United States, or one of the adjacent islands, in either of the following circumstances:

(A) When the journey of the arriving passenger originates in a place outside the United States other than Canada, Mexico, one of the territories or possessions of the United States, or one of the adjacent islands; or

(B) When the journey of the arriving passenger originates in the United States and is not limited to Canada, Mexico, territories and possessions of the United States, and adjacent islands.

(ii) Subject to paragraph (g)(3) of this section, a fee of \$1.75 must be collected and remitted to Customs for services

provided in connection with the arrival of each passenger aboard a commercial vessel from Canada, Mexico, one of the territories and possessions of the United States, or one of the adjacent islands, regardless of whether the journey of the arriving passenger originates in a place outside the United States or in the United States.

(iii) For purposes of this paragraph (g), the term "territories and possessions of the United States" includes American Samoa, Guam, the Northern Mariana Islands, Puerto Rico, and the U.S. Virgin Islands, and the term "adjacent islands" includes Saint Pierre, Miquelon, Cuba, the Dominican Republic, Haiti, Bermuda, the Bahamas, Barbados, Jamaica, the Windward and Leeward Islands, Trinidad, Martinique, and other British, French, and Netherlands territory or possessions in or bordering on the Caribbean Sea.

(iv) For purposes of this paragraph (g), a journey, which may encompass multiple destinations and more than one mode of transportation, will be

deemed to originate in the location where the person's travel begins under cover of a transaction which includes the issuance of a ticket or travel document for transportation into the customs territory of the United States.

(v) For purposes of this paragraph (g), the term *passenger* means a natural person for whom transportation is provided and includes an infant whether a separate ticket or travel document is issued for the infant or the infant occupies a seat or is held or carried by another passenger.

(vi) For purposes of paragraph (g)(1)(ii) of this section, the term "commercial vessel" includes any ferry that began operations on or after August 1, 1999, and operates south of 27 degrees latitude and east of 89 degrees longitude.

(vii) In the case of a commercial vessel making a single voyage involving two or more United States ports, the applicable fee prescribed under paragraph (g)(1)(i) or (g)(1)(ii) of this section is required to be charged only one time for each passenger.

(2) *Fee chart.* The chart set forth below outlines the application of the fees specified in paragraphs (g)(1)(i) and (ii) of this section with reference to the place where the passenger's journey originates and with reference to the place from which the passenger arrives in the United States (that is, the last stop on the journey prior to arrival in the United States). In the chart:

(i) SL stands for "Specified Location" and means Canada, Mexico, any territories and possessions of the United States, and any adjacent islands;

(ii) The single asterisk (*) means that the journey originating in the United States is limited to travel to one or more Specified Locations;

(iii) The double asterisk (**) means that the journey originating in the United States includes travel to at least one place other than a Specified Location; and

(iv) N/A indicates that the facts presented in the chart preclude application of the fee.

Place where journey originates (see (g)(1)(iv)):	Fee status for arrival from SL:		Fee status for arrival from other than SL:	
	Vessel	Aircraft	Vessel	Aircraft
SL	\$1.75	(¹)	(¹)	(¹)
Other than SL or U.S.	\$1.75	(¹)	\$5	\$5.
U.S.*	\$1.75	(¹)	N/A	N/A.
U.S.**	\$1.75	(¹)	\$5	\$5.

¹ No fee.

(3) *Exceptions.* The fees specified in paragraph (g)(1) of this section will not apply to the following categories of arriving passengers:

(i) Crew members and persons directly connected with the operation, navigation, ownership or business of the vessel or aircraft, provided that the crew member or other person is traveling for an official business purpose and not for pleasure;

(ii) Diplomats and other persons in possession of a visa issued by the United States Department of State in class A-1, A-2, C-2, C-3, G-1 through G-4, or NATO 1-6;

(iii) Persons arriving as passengers on any aircraft used exclusively in the governmental service of the United States or a foreign government, including any agency or political subdivision of the United States or foreign government, so long as the aircraft is not carrying persons or merchandise for commercial purposes. Passengers on commercial aircraft under contract to the U.S. Department of Defense are exempted if they have been

precleared abroad under the joint DOD/ Customs Military Inspection Program;

(iv) Persons arriving on an aircraft due to an emergency or forced landing when the original destination of the aircraft was a foreign airport;

(v) Persons who are in transit to a destination outside the United States and for whom Customs inspectional services are not provided;

(vi) Persons departing from and returning to the same United States port as passengers on board the same vessel without having touched a foreign port or place; and

(vii) Persons arriving as passengers on board a commercial vessel traveling only between ports that are within the customs territory of the United States.

(4) *Fee collection procedures.* (i) Each air or sea carrier, travel agent, tour wholesaler, or other party issuing a ticket or travel document for transportation into the customs territory of the United States is responsible for collecting from the passenger the applicable fee specified in paragraph (g)(1) of this section, including the fee applicable to any infant traveling

without a separate ticket or travel document. The fee must be separately identified with a notation "Federal inspection fees" on the ticket or travel document issued to the passenger to indicate that the required fee has been collected. A fee relative to an infant traveling without a ticket or travel document may be identified instead with the notation on a receipt or other document issued for that purpose or to record the infant's travel. If the ticket or travel document, or a receipt or other document issued relative to an infant traveling without a ticket or travel document, is not so marked and was issued in a foreign country, the fee must be collected by the departing carrier upon departure of the passenger from the United States. If the fee is collected at the time of departure from the United States, the carrier making the collection must issue a receipt to the passenger. U.S.-based tour wholesalers who contract for passenger space and issue non-carrier tickets or travel documents must collect the fee in the same manner as a carrier.

(ii) Collection of the fee under paragraph (g)(1)(i) of this section will include the following circumstances:

(A) When a through ticket or travel document is issued covering (or a receipt or other document issued for an infant traveling without a ticket or travel document indicates that the infant's journey is covering) a journey into the customs territory of the United States which originates in and arrives from a place outside the United States other than Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island;

(B) When a return ticket or travel document is issued (or a receipt or other document that indicates an infant traveling without a return ticket or travel document is issued) in connection with a journey which originates in the United States, includes a stop in a place other than Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island, and the return arrival in the United States is from a place other than one of these specified places; and

(C) When a passenger on a journey in transit through the United States to a foreign destination arrives in the customs territory of the United States from a place other than Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island, is processed by Customs, and the journey does not originate in one of these specified places.

(iii) Collection of the fee under paragraph (g)(1)(ii) of this section will include the following circumstances:

(A) When a through ticket or travel document is issued covering (or a receipt or other document issued for an infant traveling without a ticket or travel document indicates that the infant's journey is covering) a journey into the customs territory of the United States from Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island;

(B) When a return ticket or travel document is issued (or a receipt or other document that indicates an infant traveling without a return ticket or travel document is issued) in connection with a journey which originates in the United States and the return arrival in the United States is from Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island; and

(C) When a passenger on a journey in transit through the United States to a foreign destination arrives in the customs territory of the United States from Canada, Mexico, one of the territories and possessions of the United

States, or an adjacent island and is processed by Customs.

(5) *Quarterly payment and statement procedures.* Payment to Customs of the fees required to be collected under paragraph (g)(1) of this section must be made no later than 31 days after the close of the calendar quarter in which the fees were required to be collected from the passenger. Payment of the fees must be made, in accordance with the procedures set forth in this paragraph and paragraph (i) of this section, by the party required to collect the fee under paragraph (g)(4)(1) of this section. Each quarterly fee payment must be sent to the following address: U.S. Customs Service, National Finance Center, Collections Section, P.O. Box 68907, Indianapolis, IN 46268 (or, if for overnight delivery, to: the same addressee at 6026 Lakeside Blvd., Indianapolis, IN 46278). Overpayments and underpayments may be accounted for by an explanation with, and adjustment of, the next due quarterly payment to Customs. The quarterly payment must be accompanied by a statement that includes the following information:

(i) The name and address of the party remitting payment;

(ii) The taxpayer identification number of the party remitting payment;

(iii) The calendar quarter covered by the payment;

(iv) The total number of tickets for which fees were required to be collected, the total number of infants traveling without a ticket or travel document for which fees were required to be collected, and the total amount of fees collected and remitted; and

(v) For commercial vessel passengers, the total number of tickets for which fees were required to be collected, the total number of infants traveling without a ticket or travel document for which fees were required to be collected, the total amount of fees collected and remitted to Customs, and a separate breakdown of the foregoing information relative to the \$5 vessel passenger fee collected and remitted under paragraph (g)(1)(i) of this section and the \$1.75 vessel passenger fee collected and remitted under paragraph (g)(1)(ii) of this section.

* * * * *

(h) *Annual customs broker permit fee.* Customs brokers are subject to an annual fee for each district permit and for a national permit held by an individual, partnership, association, or corporation, as provided in § 111.96(c) of this chapter. The annual fee for each district permit must be submitted to the port through which the broker was

granted the permit. The annual fee for a national permit must be submitted to the port through which the broker's license is delivered.

(i) *Information submission and fee remittance procedures.* In addition to any information specified elsewhere in this section, each payment made by mail must be accompanied by information identifying the person or organization remitting the fee, the type of fee being remitted (for example, railroad car, commercial truck, private vessel), and the time period to which the payment applies. All fee payments required under this section must be in the amounts prescribed and must be made in U.S. currency, or by check or money order payable to the United States Customs Service, in accordance with the provisions of § 24.1 of this part. Authorization for making payments electronically can be obtained by writing to the National Finance Center, Collections Section, 6026 Lakeside Blvd., Indianapolis, IN 46278. Where payment is made at a Customs port, credit cards will be accepted only where the port is equipped to accept credit cards for the type of payment being made. If payment is made by check or money order, the check or money order must be annotated with the appropriate class code. The applicable class codes and payment locations for each fee are as follows:

(1) Fee under paragraph (b)(1) of this section (commercial vessels of 100 net tons or more other than barges and other bulk carriers from Canada or Mexico): class code 491. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment at the port in accordance with paragraph (b)(3) of this section;

(2) Fee under paragraph (b)(2) of this section (barges and other bulk carriers from Canada or Mexico): class code 498. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment at the port in accordance with paragraph (b)(3) of this section;

(3) Fee under paragraph (c) of this section (commercial vehicles): for each individual arrival, class code 492; for prepayment of the maximum calendar year fee, class code 902. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment in accordance with paragraph (c)(3) of this section;

(4) Fee under paragraph (d) of this section (railroad cars): for each individual arrival (under the monthly payment and statement filing

procedure), class code 493; for prepayment of the maximum calendar year fee, class code 903. Payment location: for individual arrivals (monthly payment and statement filing), see paragraph (d)(4)(ii) of this section; for prepayment, see paragraph (d)(3) of this section;

(5) Fee under paragraph (e) of this section (private vessels and aircraft): for private vessels, class code 904; for private aircraft, class code 494. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment in accordance with paragraph (e)(2) of this section;

(6) Fee under paragraph (f) of this section (dutiable mail): class code 496. Payment location: see paragraph (f) of this section;

(7) Fee under paragraph (g)(1)(i) of this section (the \$5 fee for commercial vessel and commercial aircraft passengers): class code 495. Payment location: see paragraph (g)(5) of this section;

(8) Fee under paragraph (g)(1)(ii) of this section (the \$1.75 fee for commercial vessel passengers): class code 484. Payment location: see paragraph (g)(5) of this section; and

(9) Fee under paragraph (h) of this section (customs broker permits): for district permits, class code 497; for national permits, class code 997. Payment location: see paragraph (h) of this section.

* * * * *

3. It is proposed to amend § 24.25 in paragraphs (a), (c)(2), and (d) by removing the reference “§ 142.13(c)” wherever it appears and adding, in its place, the reference “§ 142.13(b)”.

PART 111—CUSTOMS BROKERS

1. The authority citation for Part 111 continues to read in part as follows:

Authority: 19 U.S.C. 66, 1202, (General Note 23, Harmonized Tariff Schedule of the United States), 1624, 1641.

* * * * *

Section 111.96 also issued under 19 U.S.C. 58c; 31 U.S.C. 9701.

2. It is proposed to amend § 111.19 by revising paragraphs (c) and (f)(4) to read as follows:

§ 111.19 Permits.

* * * * *

(c) *Fees.* Each application for a district permit under paragraph (b) of this section must be accompanied by the \$100 and \$125 fees specified in §§ 111.96(b) and (c). In the case of an application for a national permit under paragraph (f) of this section, the \$100 fee specified in § 111.96(b) and the \$125

fee specified in § 111.96(c) must be paid at the port through which the applicant's license was delivered (see § 111.15) prior to submission of the application. The \$125 fee specified in § 111.96(c) also must be paid in connection with the issuance of an initial district permit concurrently with the issuance of a license under paragraph (a) of this section.

* * * * *

(f) National permit. * * *

(4) Attach a receipt or other evidence showing that the fees specified in § 111.96(b) and (c) have been paid in accordance with paragraph (c) of this section.

* * * * *

3. It is proposed to amend § 111.96 by revising paragraph (b); and in paragraph (c) by removing from the second sentence the words “or upon filing the application for the” and adding in their place the words “or in connection with the filing of an application for a”; and by removing from the same sentence the reference “§ 111.19(f)(4)” and adding in its place “§ 111.19(c)”. The revision reads as follows:

§ 111.96 Fees.

* * * * *

(b) *Permit fee.* A fee of \$100 must be paid in connection with each permit application under § 111.19 to defray the costs of processing the application, including an application for reinstatement of a permit that was revoked by operation of law or otherwise.

* * * * *

Charles W. Winwood,

Acting Commissioner of Customs.

Approved: March 13, 2002.

Timothy E. Skud,

Acting Deputy Assistant Secretary of the Treasury.

[FR Doc. 02–6369 Filed 3–15–02; 8:45 am]

BILLING CODE 4820–02–P

DEPARTMENT OF DEFENSE

Department of the Air Force

32 CFR Part 901

RIN 0701–AA58

Appointment to the United States Air Force Academy

AGENCY: Department of the Air Force, Department of Defense.

ACTION: Withdrawal of proposed rule.

SUMMARY: The Department of the Air Force had proposed to revise its

regulation on processing nominations and appointments to the United States Air Force Academy. The proposed revision was never finally coordinated and is no longer current.

DATES: The proposed rule published on December 1, 1997 at 62 FR 63485 is withdrawn as of March 28, 2002.

FOR FURTHER INFORMATION CONTACT: Colonel James W. Spencer, (719) 333–2251.

Pamela D. Fitzgerald,

Air Force Federal Register Liaison Officer.

[FR Doc. 02–6340 Filed 3–15–02; 8:45 am]

BILLING CODE 5001–05–P

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[CGD13–02–002]

RIN 2115–AA97

Security Zone; Portland Rose Festival on Willamette River

AGENCY: Coast Guard, DOT.

ACTION: Notice of proposed rulemaking.

SUMMARY: The Coast Guard proposes a temporary security zone surrounding the City of Portland's Waterfront Park to include all waters of the Willamette River, from surface to bottom, between the Hawthorne and Steel bridges and underneath these bridges. Recent terrorist attacks against the United States necessitate this action to properly safeguard all vessels participating in the 2002 Portland Rose Festival from terrorism, sabotage, or other subversive acts. We anticipate the security zone will have limited effects on commercial traffic and significant effects on recreational boaters; ensuring timely escorts through this security zone is a high priority of the Captain of the Port.

DATES: Comments and related material must reach the Coast Guard no later than May 2, 2002.

ADDRESSES: You may mail comments and related material to U.S. Coast Guard Marine Safety Office/Group Portland, 6767 N. Basin Ave, Portland, Oregon 97217. Comments and material received from the public, as well as documents indicated in this preamble as being available in the docket, will become part of this docket and will be available for inspection or copying at U.S. Coast Guard Marine Safety Office/Group Portland between 7 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Lieutenant Junior Grade Jeff Pile, c/o Captain of the Port, Portland Oregon at (503) 240-2585.

SUPPLEMENTARY INFORMATION:

Request for Comments

We encourage you to participate in this rulemaking by submitting comments and related material. If you do so, please include your name and address, identify the docket number for this rulemaking (CGD13-02-002), indicate the specific section of this document to which each comment applies, and give the reason for each comment. Please submit all comments and related material in an unbound format, no larger than 8½ by 11 inches, suitable for copying. If you would like to know your submission reached us, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period. We may change this proposed rule in view of them.

Public Meeting

We do not now plan to hold a public meeting. But you may submit a request for a meeting by writing to U.S. Coast Guard Marine Safety Office/Group Portland at the address under **ADDRESSES** explaining why one would be beneficial. If we determine that one would aid this rulemaking, we will hold one at a time and place announced by a separate notice in the **Federal Register**.

Background and Purpose

This security zone is necessary to provide for the safety and security of vessels participating in the 2002 Portland Rose Festival in the navigable waters of the United States.

Discussion of Proposed Rule

This rule, for safety and security concerns, would control vessel movements in a regulated area surrounding vessels participating in the 2002 Portland Rose Festival. U.S. Naval Vessels are covered under 33 CFR 165 subpart G—Protection of Naval Vessels; however, the Portland Rose Festival is a major maritime event that draws many different vessels including Navy, Coast Guard, Army Corps of Engineers, and Canadian. It is crucial that the same level of security be provided to all participating vessels. Entry into this zone would be prohibited unless authorized by the Captain of the Port, Portland or his designated representatives. Commercial vessels that typically transit this section of the Willamette River will be pre-designated

and will suffer only minor inconveniences.

Recreational vessels may suffer from extended delays and can anticipate a vessel inspection. Recreational vessels are encouraged to avoid this area. Recreational vessels will be allowed into the zone on a case-by-case basis following extensive security measures, and as operations permit. Coast Guard personnel will enforce this security zone and the Captain of the Port may be assisted by other federal, state, or local agencies.

Good cause exists to shorten the notice and comment period of this notice of proposed rulemaking. The normal 90 day comment period has been shortened to 45 days to allow the Coast Guard to evaluate all comments received, make appropriate modifications to the proposed rule, and publish the final rule at least 30 days prior to the implementation of the security zone. Although this annual event was known to the Coast Guard well in advance, this notice was not published earlier due to extensive additional considerations that needed to be addressed following the increased security measures necessary to properly safeguard military assets following the September 11, 2001 terrorist attacks on the United States.

Regulatory Evaluation

This proposed rule is not a “significant regulatory action” under section 3(f) of Executive Order 12866, Regulatory Planning and Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not “significant” under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040, February 26, 1979).

We expect the economic impact of this proposed rule to be so minimal that a full Regulatory Evaluation under paragraph 10e of the regulatory policies and procedures of DOT is unnecessary.

This expectation is based on adequate resources allowing vessel approvals from the Captain of the Port or his designated representatives to transit through the regulated area. For the above reasons, the Coast Guard only anticipates minor economic impact.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601–612), we have considered whether this proposed rule would have a significant economic impact on a substantial number of small entities. The term “small entities” comprises

small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this proposed rule would not have a significant economic impact on a substantial number of small entities. This proposed rule would affect the following entities, some of which might be small entities: the owners or operators of vessels intending to transit or anchor in this portion of the Willamette River. The likely impacts to small entities would include minor time delays, potential inspections, and possibly non-entrance if the Captain of the Port or his designated representatives sense the vessels participating in the Rose Festival are threatened. The security zone will not have a significant economic impact because adequate resources will allow vessels timely approval from the Captain of the Port or his designated representatives to transit through the regulated area.

If you think that your business, organization, or governmental jurisdiction qualifies as a small entity and that this rule would have a significant economic impact on it, please submit a comment (see **ADDRESSES**) explaining why you think it qualifies and how and to what degree this rule would economically affect it.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104–121), we want to assist small entities in understanding this proposed rule so that they can better evaluate its effects on them and participate in the rulemaking. If the proposed rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section.

Collection of Information

This proposed rule would call for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed

this proposed rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this proposed rule would not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

Taking of Private Property

This proposed rule would not effect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This proposed rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this proposed rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and would not create an environmental risk to health or risk to safety that might disproportionately affect children.

Indian Tribal Governments

This proposed rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it would not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. We invite your comments on how this proposed rule might impact tribal governments, even if that impact may not constitute a “tribal implication” under the Order.

Energy Effects

We have analyzed this proposed rule under Executive Order 13211, Actions Concerning Regulations That

Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a “significant energy action” under that order because it is not a “significant regulatory action” under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this proposed rule and concluded that, under figure 2–1, paragraph (34)(g), of Commandant Instruction M16475.1D, this rule is categorically excluded from further environmental documentation because the temporary security zone would not last longer than one week in duration. The temporary security zone would be established on Wednesday, June 5, 2002, with the arrival of the first vessel to the City of Portland’s Waterfront Park and extend until the last vessel departs the Waterfront Park on Monday, June 10, 2002. A “Categorical Exclusion Determination” is available in the docket where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05–1(g), 6.04–1, 6.04–6, 160.5; 49 CFR 1.46.

2. Add § 165.T13–002 to read as follows:

§ 165.T13–002 Security Zone; Portland Rose Festival on Willamette River.

(a) *Location.* The following area is a security zone: All waters of the Willamette River, from surface to bottom, between the Hawthorne and Steel bridges and underneath these bridges.

(b) *Regulations.* (1) In accordance with § 165.33, entry into this zone is prohibited unless authorized by the Coast Guard Captain of the Port, Portland or his designated

representatives. Section 165.33 also contains other general requirements.

(2) Persons desiring to transit the area of the security zone may contact the Captain of the Port on VHF channel 16 (156.8 MHz) or VHF channel 22A (157.1 MHz) to seek permission to transit the area. If permission is granted, all persons and vessels shall comply with the instructions of the Captain of the Port or his or her designated representative.

(c) **Authority.** In addition to 33 U.S.C. 1231, the authority for this section includes 33 U.S.C. 1226.

(d) *Effective period.* This section is effective from Wednesday, June 5, 2002, through Monday, June 10, 2002.

Dated: March 1, 2002.

J. D. Spitzer,

Captain, U.S. Coast Guard, Captain of the Port, Portland.

[FR Doc. 02–6361 Filed 3–15–02; 8:45 am]

BILLING CODE 4910–15–P

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[COTP Pittsburgh–02–005]

RIN 2115–AA97

Security Zone; Ohio River Mile 34.6 to 35.1, Shippingport, Pennsylvania

AGENCY: Coast Guard, DOT.

ACTION: Notice of proposed rulemaking.

SUMMARY: The Coast Guard proposes to establish a security zone encompassing all waters extending 200 feet from the shoreline of the left descending bank on the Ohio River, beginning from mile marker 34.6 and ending at mile marker 35.1. This security zone is necessary to protect the First Energy Nuclear Power Plant in Shippingport, Pennsylvania, from any and all subversive actions from any groups or individuals whose objective it is to cause disruption to the daily operations of the First Energy Nuclear Power Plant. Entry of vessels into this security zone is prohibited unless authorized by the Coast Guard Captain of the Port St. Louis or his designated representative.

DATES: Comments and related material must reach the Coast Guard on or before April 17, 2002.

ADDRESSES: You may mail comments and related material to Marine Safety Office Pittsburgh, Suite 1150 Kossman Bldg., 100 Forbes Ave. Pittsburgh, PA 15222–1371. Marine Safety Office Pittsburgh maintains the public docket for this rulemaking. Comments and

material received from the public, as well as documents indicated in this preamble as being available in the docket, will become part of this docket and will be available for inspection or copying at Marine Safety Office Pittsburgh, Suite 1150 Kossman Bldg., 100 Forbes Ave. Pittsburgh, PA between 8 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Chief Petty Officer Brian Smith, Marine Safety Office Pittsburgh at (412) 644-5808.

SUPPLEMENTARY INFORMATION:

Request for Comments

We encourage you to participate in this rulemaking by submitting comments and related material. If you do so, please include your name and address, identify the docket number for this rulemaking [COTP Pittsburgh 02-005], indicate the specific section of this document to which each comment applies, and give the reason for each comment. Please submit all comments and related material in an unbound format, no larger than 8½ by 11 inches, suitable for copying. If you would like to know that your submission reached us, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period. We may change this proposed rule in view of them.

Public Meeting

We do not now plan to hold a public meeting. But you may submit a request for a meeting by writing to Marine Safety Office Pittsburgh at the address under **ADDRESSES** explaining why one would be beneficial. If we determine that one would aid this rulemaking, we will hold one at a time and place announced by a separate notice in the **Federal Register**.

Background and Purpose

On September 11, 2001, both towers of the World Trade Center and the Pentagon were attacked by terrorists. In response to these terrorist acts, heightened awareness and security of our ports and harbors is necessary. To immediately enhance that security the Captain of the Port, Pittsburgh established a temporary security zone on the Ohio River in the vicinity of the First Energy Nuclear Power Plant, in Shippingport, PA. The temporary final rule was published March 4, 2002 in the **Federal Register** Volume 67, Number 42, page 9589 (67 FR 9589) and remains in effect until 8 a.m. on June 15, 2002.

Because the generalized high-level threat environment has persisted longer

than expected, the Captain of the Port, Pittsburgh has determined that there is a need for this security zone to remain in effect indefinitely. This security zone will reduce the risk of a terrorist incident in this generalized high-level threat environment. It reduces the potential of a waterborne attack on the facility enhancing public health and safety, and common defense and security, at this location and surrounding areas.

The location of this security zone will limit access to only the waters immediately adjacent to the facility and will permit vessels to safely navigate around the facility. Navigation around the facility will not be hindered by the establishment of this security zone.

Discussion of Proposed Rule

A security zone is proposed for all water extending 200 feet from the shoreline of the left descending bank on the Ohio River from mile marker 34.6 to 35.1. This zone is designed to increase protection for the First Energy Nuclear Power Plant in Shippingport, PA. This security zone will reduce the risk of a terrorist incident in this generalized high-level threat environment. It reduces the potential of a waterborne attack on the facility enhancing public health and safety, and common defense and security, at this location and surrounding areas. All vessels are prohibited from entering the zone without the permission of the Captain of the Port Pittsburgh.

Regulatory Evaluation

This proposed rule is not a "significant regulatory action" under section 3(f) of Executive Order 12866, Regulatory Planning and Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not "significant" under the regulatory policies and procedures of the Department of Transportation (DOT)(44 FR 11040, February 26, 1979).

We expect the economic impact of this proposed rule to be so minimal that a full Regulatory Evaluation under paragraph 10e of the regulatory policies and procedures of DOT is unnecessary. This rule will not obstruct the regular flow of vessel traffic and will allow vessel traffic to pass safely around the security zone and vessels may be permitted to enter the security zone on a case-by-case basis.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601-612), we have considered

whether this proposed rule would have a significant economic impact on a substantial number of small entities. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this proposed rule would not have a significant economic impact on a substantial number of small entities.

This security zone will not have an impact on a substantial number of small entities because this proposed rule will not obstruct the regular flow of vessel traffic and will allow vessel traffic to pass safely around the security zone.

If you think that your business, organization, or governmental jurisdiction qualifies as a small entity and that this rule would have a significant economic impact on it, please submit a comment (see **ADDRESSES**) explaining why you think it qualifies and how and to what degree this rule would economically affect it.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104-121), we want to assist small entities in understanding this proposed rule so that they can better evaluate its effects on them and participate in the rulemaking. If the proposed rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact Chief Petty Officer Brian Smith, Marine Safety Office Pittsburgh at (412) 644-5808.

Collection of Information

This proposed rule would call for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this proposed rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531-1538) requires

Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this proposed rule would not result in such an expenditure, we do discuss the effects of this proposed rule elsewhere in this preamble.

Taking of Private Property

This proposed rule would not effect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This proposed rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this proposed rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and would not create an environmental risk to health or risk to safety that might disproportionately affect children.

Indian Tribal Governments

This proposed rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it would not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. We invite your comments on how this proposed rule might impact tribal governments, even if that impact may not constitute a "tribal implication" under the Order.

Energy Effects

We have analyzed this proposed rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a "significant energy action" under that order because it is not a "significant regulatory action" under Executive Order 12866 and is not likely to have a significant adverse effect

on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this proposed rule and concluded that, under figure 2-1, paragraph (34)(g), of Commandant Instruction M16475.ID, this proposed rule is categorically excluded from further environmental documentation because this rule is not expected to result in any significant adverse environmental impact as described in the National Environmental Policy Act of 1969 (NEPA). A "Categorical Exclusion Determination" is available in the docket where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05-1(g), 6.04-1, 6.04-6, 160.5; 49 CFR 1.46.

2. Add § 165.820 to read as follows:

§ 165.820 Security Zone; Ohio River Mile 34.6 to 35.1, Shippingport, Pennsylvania.

(a) *Location.* The following area is a security zone: The waters of the Ohio River, extending 200 feet from the shoreline of the left descending bank beginning from mile marker 34.6 and ending at mile marker 35.1.

(b) *Regulations.* (1) Entry into or remaining in this zone is prohibited unless authorized by the Coast Guard Captain of the Port, Pittsburgh.

(2) Persons desiring to transit the area of the security zone may contact the Captain of the Port Pittsburgh at telephone number 412-644-5808 or on VHF channel 16 to seek permission to transit the area. If permission is granted, all persons and vessels must comply with the instructions of the Captain of the Port Pittsburgh or his designated representative.

(c) *Authority.* In addition to 33 U.S.C. 1231, the authority for this section includes 33 U.S.C. 1226.

Dated: March 5, 2002.

S.L. Hudson,

Commander, U.S. Coast Guard, Captain of the Port, Pittsburgh.

[FR Doc. 02-6364 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 180

[OPP-301220; FRL-6826-6]

RIN 2070-AC18

Allethrin; Proposed Revocation of Tolerances

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: This document proposes to revoke specific tolerances for residues of the insecticide allethrin because this pesticide is no longer registered on their associated food uses in the United States. EPA expects to determine whether any individuals or groups want to support these tolerances. The regulatory actions proposed in this document contribute toward the Agency's tolerance reassessment requirements of the Federal Food, Drug, and Cosmetic Act (FFDCA) section 408(q), as amended by the Food Quality Protection Act (FQPA) of 1996. By law, EPA is required by August 2002 to reassess 66% of the tolerances in existence on August 2, 1996, or about 6,400 tolerances. The regulatory actions proposed in this document pertain to the proposed revocation of 60 tolerances and exemptions which would be counted among tolerance/exemption reassessments made toward the August 2002 review deadline.

DATES: Comments, identified by docket control number OPP-301220, must be received on or before May 17, 2002.

ADDRESSES: Comments may be submitted by mail, electronically, or in person. Please follow the detailed instructions for each method as provided in Unit I. of the

SUPPLEMENTARY INFORMATION. To ensure proper receipt by EPA, it is imperative that you identify docket control number OPP-301220 in the subject line on the first page of your response.

FOR FURTHER INFORMATION CONTACT: By mail: Joseph Nevola, Special Review and Reregistration Division (7508C), Office of Pesticide Programs, Environmental Protection Agency, 1200 Pennsylvania Ave, NW., Washington, DC 20460; telephone number: (703)

308-8037; e-mail address: nevola.joseph@epa.gov.

SUPPLEMENTARY INFORMATION:

I. General Information

A. Does this Action Apply to Me?

You may be affected by this action if you are an agricultural producer, food manufacturer, or pesticide manufacturer. Potentially affected categories and entities may include, but are not limited to:

Categories	NAICS Codes	Examples of Potentially Affected Entities
Industry	111 112 311 32532	Crop production Animal production Food manufacturing Pesticide manufacturing

This listing is not intended to be exhaustive, but rather provides a guide for readers regarding entities likely to be affected by this action. Other types of entities not listed in the table could also be affected. The North American Industrial Classification System (NAICS) codes have been provided to assist you and others in determining whether or not this action might apply to certain entities. If you have questions regarding the applicability of this action to a particular entity, consult the person listed under **FOR FURTHER INFORMATION CONTACT**.

B. How Can I Get Additional Information, Including Copies of this Document and Other Related Documents?

1. *Electronically.* You may obtain electronic copies of this document, and certain other related documents that might be available electronically, from the EPA Internet Home Page at <http://www.epa.gov/>. To access this document, on the Home Page select "Laws and Regulations," "Regulations and Proposed Rules," and then look up the entry for this document under the "Federal Register—Environmental Documents." You can also go directly to the **Federal Register** listings at <http://www.epa.gov/fedrgstr/>. A frequently updated electronic version of 40 CFR part 180 is available at http://www.access.gpo.gov/nara/cfr/cfrhtml_00/Title_40/40cfr180_00.html, a beta site currently under development.

2. *In person.* The Agency has established an official record for this action under docket control number OPP-301220. The official record consists of the documents specifically referenced in this action, and other

information related to this action, including any information claimed as Confidential Business Information (CBI). This official record includes the documents that are physically located in the docket, as well as the documents that are referenced in those documents. The public version of the official record does not include any information claimed as CBI. The public version of the official record, which includes printed, paper versions of any electronic comments submitted during an applicable comment period is available for inspection in the Public Information and Records Integrity Branch (PIRIB), Rm. 119, Crystal Mall #2, 1921 Jefferson Davis Hwy., Arlington, VA, from 8:30 a.m. to 4 p.m., Monday through Friday, excluding legal holidays. The PIRIB telephone number is (703) 305-5805.

C. How and to Whom Do I Submit Comments?

You may submit comments through the mail, in person, or electronically. To ensure proper receipt by EPA, it is imperative that you identify docket control number OPP-301220 in the subject line on the first page of your response.

1. *By mail.* Submit your comments to: Public Information and Records Integrity Branch (PIRIB), Information Resources and Services Division (7502C), Office of Pesticide Programs (OPP), Environmental Protection Agency, 1200 Pennsylvania Ave., NW., Washington, DC 20460.

2. *In person or by courier.* Deliver your comments to: Public Information and Records Integrity Branch (PIRIB), Information Resources and Services Division (7502C), Office of Pesticide Programs (OPP), Environmental Protection Agency, Rm. 119, Crystal Mall #2, 1921 Jefferson Davis Hwy., Arlington, VA. The PIRIB is open from 8:30 a.m. to 4 p.m., Monday through Friday, excluding legal holidays. The PIRIB telephone number is (703) 305-5805.

3. *Electronically.* You may submit your comments electronically by e-mail to: opp-docket@epa.gov, or you can submit a computer disk as described in this unit. Do not submit any information electronically that you consider to be CBI. Electronic comments must be submitted as an ASCII file avoiding use of special characters and any form of encryption. Comments and data will also be accepted on standard disks in WordPerfect 6.1/8.0 or ASCII file format. All comments in electronic form must be identified by docket control number OPP-301220. Electronic comments may also be filed online at many Federal Depository Libraries.

D. How Should I Handle CBI that I Want to Submit to the Agency?

Do not submit any information electronically that you consider to be CBI. You may claim information that you submit to EPA in response to this document as CBI by marking any part or all of that information as CBI. Information so marked will not be disclosed except in accordance with procedures set forth in 40 CFR part 2. In addition to one complete version of the comment that includes any information claimed as CBI, a copy of the comment that does not contain the information claimed as CBI must be submitted for inclusion in the public version of the official record. Information not marked confidential will be included in the public version of the official record without prior notice. If you have any questions about CBI or the procedures for claiming CBI, please consult the person listed under **FOR FURTHER INFORMATION CONTACT**.

E. What Should I Consider as I Prepare My Comments for EPA?

You may find the following suggestions helpful for preparing your comments:

1. Explain your views as clearly as possible.
2. Describe any assumptions that you used.
3. Provide copies of any technical information and/or data you used that support your views.
4. If you estimate potential burden or costs, explain how you arrived at the estimate that you provide.
5. Provide specific examples to illustrate your concerns.
6. Offer alternative ways to improve the proposed rule or collection activity.
7. Make sure to submit your comments by the deadline in this document.
8. To ensure proper receipt by EPA, be sure to identify the docket control number assigned to this action in the subject line on the first page of your response. You may also provide the name, date, and **Federal Register** citation.

F. What Can I do if I Wish the Agency to Maintain a Tolerance that the Agency Proposes to Revoke?

This proposed rule provides a comment period of 60 days for any person to state an interest in retaining a tolerance proposed for revocation. If EPA receives a comment within the 60-day period to that effect, EPA will not proceed to revoke the tolerance immediately. However, EPA will take steps to ensure the submission of any

needed supporting data and will issue an order in the **Federal Register** under FFDCA section 408(f) if needed. The order would specify data needed and the time frames for its submission, and would require that within 90 days some person or persons notify EPA that they will submit the data. If the data are not submitted as required in the order, EPA will take appropriate action under FFDCA.

EPA issues a final rule after considering comments that are submitted in response to this proposed rule. In addition to submitting comments in response to this proposal, you may also submit an objection at the time of the final rule. If you fail to file an objection to the final rule within the time period specified, you will have waived the right to raise any issues resolved in the final rule. After the specified time, issues resolved in the final rule cannot be raised again in any subsequent proceedings.

II. Background

A. What Action is the Agency Taking?

EPA is proposing to revoke specific tolerances and exemptions for residues of allethrin in or on commodities listed in the regulatory text because allethrin is no longer registered under FIFRA for use on those commodities. Many food use registrations for allethrin were canceled in 1989 and 1991 due to non-payment of maintenance fees. (Only the following food uses remain: Barley, grain; corn; mushrooms; oats, grain; rye, grain; sorghum, grain; and wheat, grain). It is EPA's general practice to propose revocation of those tolerances for residues of pesticide active ingredients on crops for which there are no active registered uses under FIFRA, unless any person in comments on the proposal indicates a need for the tolerance to cover residues in or on imported commodities or domestic commodities legally treated. Therefore, EPA is proposing to revoke the tolerances in 40 CFR 180.113 for residues of allethrin in or on apples, blackberries, blueberries (huckleberries), boysenberries, cherries, crabapples, currants, dewberries, figs, gooseberries, grapes, guavas, loganberries, mangoes, muskmelons, oranges, peaches, pears, pineapples, plums (fresh prunes), raspberries, and tomatoes.

Also, EPA is proposing to revoke the exemption from the requirement of a tolerance in 40 CFR 180.1002 for residues of allethrin in or on apples, artichokes (Jerusalem), beans, beets, beets, sugar; broccoli, Brussels sprouts, cabbage, carrots, cauliflower, celery, chickory, Chinese cabbage, citrus,

collards, endive, escarole, garlic, horseradish, kale, kohlrabi, leeks, lettuce, mustard greens, onions, parsley, parsnips, peaches, pears, peppers, potatoes, radishes, rutabagas, salsify, shallots, spinach, sweet potatoes, tomatoes, and turnips. In addition, the Agency is proposing to remove the exemption in 40 CFR 180.1002 for "sorghum (milo)" because that exemption is no longer needed since use of allethrin before harvest in the production of that commodity is covered by the existing exemption for "sorghum, grain."

For FQPA reassessment purposes, EPA counts "endive" and "escarole" in 180.1002 as one exemption "endive (escarole)" and expects in a final rule to count a total of 60 tolerances and exemptions as reassessed. EPA does not expect to count removal of the "sorghum (milo)" exemption as a reassessment in a final rule because the use will remain covered by the existing "sorghum, grain" exemption.

Moreover, in order to conform to current Agency practice, EPA is proposing to revise tolerance commodity terminology names in 40 CFR 180.113 as follows: for the grains "corn" to "corn, field, grain" and "corn, pop, grain;" "oats" to "oat, grain;" and "grain, sorghum, milo" to "sorghum, grain, grain." In addition, EPA is proposing to revise tolerance commodity terminology names in 40 CFR 180.1002 as follows: for "corn" to "corn, field" and "corn, pop;" and "mushrooms" to "mushroom."

B. What is the Agency's Authority for Taking this Action?

A "tolerance" represents the maximum level for residues of pesticide chemicals legally allowed in or on raw agricultural commodities and processed foods. Section 408 of FFDCA, 21 U.S.C. 301 *et seq.*, as amended by the FQPA of 1996, Public Law 104-170, authorizes the establishment of tolerances, exemptions from tolerance requirements, modifications in tolerances, and revocation of tolerances for residues of pesticide chemicals in or on raw agricultural commodities and processed foods (21 U.S.C. 346(a)). Without a tolerance or exemption, food containing pesticide residues is considered to be unsafe and therefore "adulterated" under section 402(a) of the FFDCA. If food containing pesticide residues is considered to be "adulterated," you may not distribute the product in interstate commerce (21 U.S.C. 331(a) and 342(a)). For a food-use pesticide to be sold and distributed, the pesticide must not only have appropriate tolerances under the

FFDCA, but also must be registered under FIFRA (7 U.S.C. *et seq.*). Food-use pesticides not registered in the United States have tolerances for residues of pesticides in or on commodities imported into the United States.

EPA's general practice is to propose revocation of tolerances for residues of pesticide active ingredients on crops for which FIFRA registrations no longer exist and on which the pesticide may therefore no longer be used in the United States. EPA has historically been concerned that retention of tolerances that are not necessary to cover residues in or on legally treated foods may encourage misuse of pesticides within the United States. Nonetheless, EPA will establish and maintain tolerances even when corresponding domestic uses are canceled if the tolerances, which EPA refers to as "import tolerances," are necessary to allow importation into the United States of food containing such pesticide residues. However, where there are no imported commodities that require these import tolerances, the Agency believes it is appropriate to revoke tolerances for unregistered pesticides in order to prevent potential misuse.

Furthermore, as a general matter, the Agency believes that retention of import tolerances not needed to cover any imported food may result in unnecessary restriction on trade of pesticides and foods. Under section 408 of the FFDCA, a tolerance may only be established or maintained if EPA determines that the tolerance is safe based on a number of factors, including an assessment of the aggregate exposure to the pesticide and an assessment of the cumulative effects of such pesticide and other substances that have a common mechanism of toxicity. In doing so, EPA must consider potential contributions to such exposure from all tolerances. If the cumulative risk is such that the tolerances in aggregate are not safe, then every one of these tolerances is potentially vulnerable to revocation. Furthermore, if unneeded tolerances are included in the aggregate and cumulative risk assessments, the estimated exposure to the pesticide would be inflated. Consequently, it may be more difficult for others to obtain needed tolerances or to register needed new uses. To avoid potential trade restrictions, the Agency is proposing to revoke tolerances for residues on crops uses for which FIFRA registrations no longer exist, unless someone expresses a need for such tolerances. Through this proposed rule, the Agency is inviting individuals who need these import tolerances to identify themselves and

the tolerances that are needed to cover imported commodities.

Parties interested in retention of the tolerances should be aware that additional data may be needed to support retention. These parties should be aware that, under FFDCA section 408(f), if the Agency determines that additional information is reasonably required to support the continuation of a tolerance, EPA may require that parties interested in maintaining the tolerances provide the necessary information. If the requisite information is not submitted, EPA may issue an order revoking the tolerance at issue.

C. When do These Actions Become Effective?

EPA is proposing that revocation of the tolerances and exemptions for allethrin become effective 90 days following publication of a final rule in the **Federal Register**. EPA is proposing to delay the effectiveness of these revocations for 90 days following publication of a final rule to ensure that all affected parties receive notice of EPA's actions. If you have comments regarding these tolerance revocations or the effective date of the revocations, please submit comments as described under **SUPPLEMENTARY INFORMATION**.

Any commodities listed in this proposal treated with the pesticides subject to this proposal, and in the channels of trade following the tolerance revocations, shall be subject to FFDCA section 408(1)(5), as established by FQPA. Under this section, any residues of these pesticides in or on such food shall not render the food adulterated so long as it is shown to the satisfaction of the Food and Drug Administration that, (1) the residue is present as the result of an application or use of the pesticide at a time and in a manner that was lawful under FIFRA, and (2) the residue does not exceed the level that was authorized at the time of the application or use to be present on the food under a tolerance or exemption from tolerance. Evidence to show that food was lawfully treated may include records that verify the dates that the pesticide was applied to such food.

D. What is the Contribution to Tolerance Reassessment?

By law, EPA is required to reassess 66% or about 6,400 of the tolerances in existence on August 2, 1996, by August 2002. EPA is also required to assess the remaining tolerances by August 2006. As of March 7, 2002, EPA has reassessed over 3,910 tolerances. This document proposes to revoke 60 tolerances and exemptions which would be counted as reassessments in a final rule toward the

August 2002 review deadline of FFDCA section 408(q), as amended by FQPA in 1996.

III. Are the Proposed Actions Consistent with International Obligations?

The tolerance revocations in this proposal are not discriminatory and are designed to ensure that both domestically produced and imported foods meet the food safety standards established by the FFDCA. The same food safety standards apply to domestically produced and imported foods.

EPA is working to ensure that the U.S. tolerance reassessment program under FQPA does not disrupt international trade. EPA considers Codex Maximum Residue Limits (MRLs) in setting U.S. tolerances and in reassessing them. MRLs are established by the Codex Committee on Pesticide Residues, a committee within the Codex Alimentarius Commission, an international organization formed to promote the coordination of international food standards. It is EPA's policy to harmonize U.S. tolerances with Codex MRLs to the extent possible, provided that the MRLs achieve the level of protection required under FFDCA. EPA's effort to harmonize with Codex MRLs is summarized in the tolerance reassessment section of individual Reregistration Eligibility Decision documents. EPA has developed guidance concerning submissions for import tolerance support (65 FR 35069, June 1, 2000) (FRL-6559-3). This guidance will be made available to interested persons. Electronic copies are available on the internet at <http://www.epa.gov/>. On the Home Page select "Laws and Regulations," then select "Regulations and Proposed Rules" and then look up the entry for this document under "**Federal Register**—Environmental Documents." You can also go directly to the "**Federal Register**" listings at <http://www.epa.gov/fedrgstr/>.

IV. Regulatory Assessment Requirements

In this proposed rule, EPA is proposing to revoke specific tolerances and exemptions established under FFDCA section 408. The Office of Management and Budget (OMB) has exempted this type of action (i.e., a tolerance revocation for which extraordinary circumstances do not exist) from review under Executive Order 12866, entitled *Regulatory Planning and Review* (58 FR 51735, October 4, 1993). Because this proposed rule has been exempted from review

under Executive Order 12866 due to its lack of significance, this proposed rule is not subject to Executive Order 13211, *Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use* (66 FR 28355, May 22, 2001). This proposed rule does not contain any information collections subject to OMB approval under the Paperwork Reduction Act (PRA), 44 U.S.C. 3501 *et seq.*, or impose any enforceable duty or contain any unfunded mandate as described under Title II of the Unfunded Mandates Reform Act of 1995 (UMRA) (Public Law 104-4). Nor does it require any special considerations as required by Executive Order 12898, entitled *Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations* (59 FR 7629, February 16, 1994); or OMB review or any other Agency action under Executive Order 13045, entitled *Protection of Children from Environmental Health Risks and Safety Risks* (62 FR 19885, April 23, 1997). This action does not involve any technical standards that would require Agency consideration of voluntary consensus standards pursuant to section 12(d) of the National Technology Transfer and Advancement Act of 1995 (NTTAA), Public Law 104-113, section 12(d) (15 U.S.C. 272 note). Pursuant to the Regulatory Flexibility Act (RFA) (5 U.S.C. 601 *et seq.*), the Agency previously assessed whether revocations of tolerances might significantly impact a substantial number of small entities and concluded that, as a general matter, these actions do not impose a significant economic impact on a substantial number of small entities. This analysis was published on December 17, 1997 (62 FR 66020), and was provided to the Chief Counsel for Advocacy of the Small Business Administration. Taking into account this analysis, and available information concerning the pesticides listed in this proposed rule, I certify that this action will not have a significant economic impact on a substantial number of small entities. Specifically, as per the 1997 notice, EPA has reviewed its available data on imports and foreign pesticide usage and concludes that there is a reasonable international supply of food not treated with canceled pesticides. Furthermore, for the pesticide named in this proposed rule, the Agency knows of no extraordinary circumstances that exist as to the present proposed revocations that would change EPA's previous analysis. Any comments about the Agency's determination should be submitted to EPA along with comments on the

proposal, and will be addressed prior to EPA issuing a final rule.

In addition, the Agency has determined that this action will not have a substantial direct effect on States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government, as specified in Executive Order 13132, entitled *Federalism* (64 FR 43255, August 10, 1999). Executive Order 13132 requires EPA to develop an accountable process to ensure "meaningful and timely input by State and local officials in the development of regulatory policies that have federalism implications." "Policies that have federalism implications" is defined in the Executive Order to include regulations that have "substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government." This proposed rule directly regulates growers, food processors, food handlers and food retailers, not States. This action does not alter the relationships or distribution of power and responsibilities established by Congress in the preemption provisions of FFDCA section 408(n)(4). For these same reasons, the Agency has determined that this proposed rule does not have any "tribal implications" as described in Executive Order 13175, entitled *Consultation and Coordination with Indian Tribal Governments* (65 FR 67249, November 6, 2000). Executive Order 13175, requires EPA to develop an accountable process to ensure "meaningful and timely input by tribal officials in the development of regulatory policies that have tribal implications." "Policies that have tribal implications" is defined in the Executive Order to include regulations that have "substantial direct effects on one or more Indian tribes, on the relationship between the Federal government and the Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes." This proposed rule will not have substantial direct effects on tribal governments, on the relationship between the Federal government and Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes, as specified in Executive Order 13175. Thus, Executive Order 13175 does not apply to this proposed rule.

List of Subjects in 40 CFR Part 180

Environmental protection, Administrative practice and procedure, Agricultural commodities, Pesticides and pests, Reporting and recordkeeping requirements.

Dated: March 8, 2002.

Marcia E. Mulkey,

Director, Office of Pesticide Programs.

Therefore, it is proposed that 40 CFR part 180 be amended as follows:

PART 180—[AMENDED]

1. The authority citation for part 180 continues to read as follows:

Authority: 21 U.S.C. 321(q), 346(a) and 371.

2. Section 180.113 is revised to read as follows:

§ 180.113 Allethrin (allyl homolog of cinerin I); tolerances for residues.

(a) *General.* Tolerances are established for residues of the insecticide allethrin (allyl homolog of cinerin I) from post-harvest use in or on the following raw agricultural commodities:

Commodity	Parts per million
Barley, grain	2.0
Corn, field, grain	2.0
Corn, pop, grain	2.0
Oat, grain	2.0
Rye, grain ...	2.0
Sorghum, grain, grain	2.0
Wheat, grain	2.0

(b) *Section 18 emergency exemptions.* [Reserved]

(c) *Tolerances with regional registrations.* [Reserved]

(d) *Indirect or inadvertent residues.* [Reserved]

3. Section 180.1002 is revised to read as follows:

§ 180.1002 Allethrin (allyl homolog of cinerin I); exemption from the requirement of a tolerance.

The insecticide allethrin is exempted from the requirement of a tolerance for residues when used before harvest in the production of the following raw agricultural commodities: Corn, field; corn, pop; mushroom; and sorghum, grain.

[FR Doc. 02-6487 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-S

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare & Medicaid Services

42 CFR Chapter IV

[CMS-1206-N]

RIN 0938-ZA31

Medicare Program; Town Hall Meeting on Payment for Certain Drugs, Biologicals, and Devices under the Hospital Outpatient Prospective Payment System for Calendar Year 2003

AGENCY: Centers for Medicare & Medicaid Services (CMS), HHS.

ACTION: Notice of meeting.

SUMMARY: This notice announces a town hall meeting to discuss the payment for drugs, biologicals, and devices that are eligible for transitional pass-through payments under the hospital outpatient prospective payment system (OPPS) for calendar year 2003. Specifically, the meeting will focus on how the cost of drugs, (including radiopharmaceuticals), biologicals, and devices should be recognized under the hospital OPPS. Providers, physicians, hospitals, coding specialists, and other interested parties are invited to this meeting to present their views on these issues. We will consider the opinions and advice provided during this meeting as we prepare our annual proposed rule that would update the OPPS. The meeting is open to the public, but attendance is limited to space available.

DATE: Meeting Date: The town hall meeting announced in this notice will be held on Friday, April 5, 2002, from 9:30 a.m. to 3:30 p.m. (eastern standard time).

ADDRESSES: The town hall meeting will be held in the multipurpose room at the Centers for Medicare & Medicaid Services, 7500 Security Boulevard, Baltimore, MD 21244.

FOR FURTHER INFORMATION CONTACT: Roechel Kujawa, (410) 786-9111. You may also send inquiries about this meeting via e-mail to outpatientpps@cms.hhs.gov.

SUPPLEMENTARY INFORMATION:

I. Background

The Balanced Budget Act of 1997 (Pub. L. 105-33), enacted on August 5, 1997, amended the Social Security Act (the Act) by adding section 1833(t) to the Act. This section authorized the implementation of a hospital outpatient

prospective payment system (OPPS) for hospital outpatient services.

The OPPS is comprised of ambulatory payment classification groups, relative weights, and payment rates. The Balanced Budget Refinement Act of 1999 (Pub. L. 106–113), enacted on November 29, 1999, amended section 1833(t)(6) of the Act. This section authorized transitional pass-through payments for certain drugs, biologicals, and devices. These drugs, biologicals, and devices include those that were not being paid for as a hospital outpatient service as of December 31, 1996 and for which the cost is not insignificant in relation to the OPPS payment for the procedures associated with the drug, biological, or device. The Medicare, Medicaid and SCHIP Benefits Improvement and Protection Act of 2000 (Pub. L. 106–554), enacted on December 21, 2000, amended this provision to permit transitional pass-through payment for some older devices as well. By statute, transitional pass-through payment status extends at least 2 years, but no more than 3 years. Beginning January 1, 2003, almost all of the items that are eligible for transitional pass-through payments will reach the end of their eligibility for pass-through payments. Therefore, their costs must be recognized through other means under the OPPS. Participants at the town hall meeting are invited to share their opinions about how these items should be treated under the OPPS for calendar year (CY) 2003.

II. Meeting Format

The meeting will begin with an introduction of the OPPS, focusing on the treatment of transitional passthrough payments for drugs, biologicals, and devices under the OPPS for CY 2003. The remainder of the meeting will be reserved for statements from interested parties on this issue.

We will limit the time for participants to make a statement according to the number of registered participants. Individuals who wish to make a statement must contact Roechel Kujawa as soon as possible. Those individuals must subsequently mail their written submission no later than 5 p.m., Monday, April 1, 2002. Send written submissions to: Roechel Kujawa, Division of Outpatient Care, Center for Medicare Management, Centers for Medicare & Medicaid Services, 7500 Security Boulevard, Mail Stop C4–05–25, Baltimore, Maryland 21244. All written submissions must be received no later than 5 p.m., Monday, April 1, 2002, at the above address. Comments from individuals not registered to speak

will be heard after scheduled statements, if time permits.

III. Registration Instructions

The Division of Outpatient Care is coordinating meeting registration. While there is no registration fee, all individuals must register to attend. Because this meeting will be located on Federal property, for security reasons, any persons wishing to attend this meeting must call Roechel Kujawa to register at least 72 hours in advance. Attendees must show photographic identification to the Federal Protective Service or Guard Service personnel before they will be permitted to enter the building. Individuals who have not registered in advance will not be allowed to enter the building to attend the meeting. Seating capacity is limited to the first 250 registrants.

Individuals requiring sign language interpretation for the hearing impaired or other special accommodations should contact Roechel Kujawa at least 10 days before the meeting.

Authority: Section 1833(t) of the Social Security Act (42 U.S.C. 1395l(t)) (Catalog of Federal Domestic Assistance Program No. 93.773, Medicare—Hospital Insurance; and Program No. 93.774, Medicare—Supplementary Medical Insurance Program)

Dated: March 12, 2002.

Thomas A. Scully,

Administrator, Centers for Medicare & Medicaid Services.

[FR Doc. 02–6578 Filed 3–15–02; 8:45 am]

BILLING CODE 4120–01–P

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Part 73

[DA 02–486; MM Docket No. 01–137; RM–10156]

Radio Broadcasting Services; Altus, OK

AGENCY: Federal Communications Commission.

ACTION: Proposed rule; dismissal.

SUMMARY: The Commission, at the request of Katherine Pyeatt, dismisses the petition proposing the allotment of Channel 295C2 at Altus, Oklahoma, as the community's third local FM transmission service. See 66 FR 35768, July 9, 2001. A showing of continuing interest is required before a channel will be allotted. It is the Commission's policy to refrain from making an allotment to a community absent an expression of interest.

FOR FURTHER INFORMATION CONTACT: Sharon P. McDonald, Mass Media Bureau, (202) 418–2180.

SUPPLEMENTARY INFORMATION: This is a synopsis of the Commission's Report and Order, MM Docket No. 01–137 adopted February 20, 2002, and released March 1, 2002. The full text of this Commission decision is available for inspection and copying during normal business hours in the FCC Reference Information Center (Room CY–A257), 445 12th Street, SW, Washington, DC. The complete text of this decision may also be purchased from the Commission's copy contractors, International Transcription Service, Inc., (202) 857–3800, 1231 20th Street, NW., Washington, DC 20036.

Federal Communications Commission.

John A. Karousos,

Chief, Allocations Branch, Policy and Rules Division, Mass Media Bureau.

[FR Doc. 02–6371 Filed 3–15–02; 8:45 am]

BILLING CODE 6712–01–U

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Part 73

[DA 02–488; MM Docket No. 02–43, RM–10384]

Radio Broadcasting Services; Milan, NM

AGENCY: Federal Communications Commission.

ACTION: Proposed rule.

SUMMARY: The Commission requests comments on a petition filed by Don Davis proposing the allotment of Channel 270A at Milan, New Mexico, as the community's second local FM transmission service. Channel 270A can be allotted to Milan in compliance with the Commission's minimum distance separation requirements at city reference coordinates. The coordinates for Channel 270A Milan are 35–10–11 North Latitude and 107–53–24 West Longitude.

DATES: Comments must be filed on or before April 22, 2002, reply comments on or before May 7, 2002.

ADDRESSES: Federal Communications Commission, Washington, DC 20554. In addition to filing comments with the FCC, interested parties should serve the petitioner, or its counsel or consultant, as follows: Mr. Don Davis, 809 Wellesley NE., Albuquerque, New Mexico 87106 (Petitioner).

FOR FURTHER INFORMATION CONTACT: Sharon P. McDonald, Mass Media Bureau, (202) 418–2180.

SUPPLEMENTARY INFORMATION: This is a synopsis of the Commission's Notice of Proposed Rule Making, MM Docket No. 02-43, adopted February 20, 2002, released March 1, 2002. The full text of this Commission decision is available for inspection and copying during normal business hours in the FCC Reference Information Center (Room CY-A257), 445 12th Street, SW., Washington, DC. The complete text of this decision may also be purchased from the Commission's copy contractor, Qualex International, Portals II, 445 12th Street, SW., Room CY-B402, Washington, DC 20554.

Provisions of the Regulatory Flexibility Act of 1980 do not apply to this proceeding.

Members of the public should note that from the time a Notice of Proposed Rule Making is issued until the matter is no longer subject to Commission consideration or court review, all *ex parte* contacts are prohibited in Commission proceedings, such as this one, which involve channel allotments. See 47 CFR 1.1204(b) for rules governing permissible *ex parte* contacts.

For information regarding proper filing procedures for comments, see 47 CFR 1.415 and 1.420.

List of Subjects in 47 CFR Part 73

Radio broadcasting.

For the reasons discussed in the preamble, the Federal Communications Commission proposes to amend 47 CFR part 73 as follows:

PART 73—RADIO BROADCAST SERVICES

1. The authority citation for Part 73 continues to read as follows:

Authority: 47 U.S.C. 154, 303, 334 and 336.

§ 73.202 [Amended]

2. Section 73.202(b), the Table of FM Allotments under New Mexico, is amended by adding Channel 270A at Milan.

Federal Communications Commission.

John A. Karousos,

Chief, Allocations Branch, Policy and Rules Division, Mass Media Bureau.

[FR Doc. 02-6372 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 660

[I.D. 030702C]

RIN 0648-AM97

Fisheries of West Coast States and in the Western Pacific; Fishery Management Plan

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Notice of availability of a fishery management plan; request for comments.

SUMMARY: NMFS announces that the Western Pacific Fishery Management Council (Council) has submitted a Coral Reef Ecosystems Fishery Management Plan for the Western Pacific Region (CREFMP) for Secretarial review under the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act). The CREFMP, an ecosystem-based plan, is intended to conserve and manage the coral reef ecosystems and associated habitats in the U.S. exclusive economic zones (EEZ) around American Samoa, Guam, Hawaii, Commonwealth of the Northern Mariana Islands (CNMI), and the remote U.S. Pacific island areas (PRIAs) in the Pacific Ocean. Its goal is to maintain sustainable coral reef fisheries while protecting stocks, habitat, protected species, and coral reef ecosystems from adverse impacts.

DATES: Comments on the CREFMP must be received no later than 5 p.m., Hawaii Standard Time May 17, 2002.

ADDRESSES: Written comments should be sent to Dr. Charles Karnella, Administrator, Pacific Islands Area Office, NMFS, 1161 Kapiolani Blvd, Suite 110, Honolulu, HI 96815. Comments will not be accepted if submitted via e-mail or the Internet.

FOR FURTHER INFORMATION CONTACT: Ms. Kitty Simonds, Executive Director, Western Pacific Fishery Management Council, at (808) 522-8220. The CREFMP is available at the Council's website, www.wpcouncil.org.

SUPPLEMENTARY INFORMATION: As authorized under the Magnuson-Stevens Act, the Council has developed and submitted for Secretarial review a CREFMP and associated amendments to the fishery management plans for western Pacific bottomfish and seamount groundfish fisheries

(Amendment 7), crustacean fisheries (Amendment 11), precious coral fisheries (Amendment 5,) and pelagic fisheries (Amendment 10). The CREFMP is an ecosystem-based fishery management plan that covers the coral reef ecosystems and adjacent marine habitats in the EEZ around American Samoa, Guam, Hawaii (main and Northwestern Hawaiian Islands or NWHI), CNMI, and the mostly uninhabited PRIAs. The PRIAs consist of Johnston and Palmyra Atolls, Kingman Reef, Jarvis, Howland, Baker and Wake Islands, and Midway Atoll. The vast majority of the total area covered by coral reefs under U.S. jurisdiction is located in the western Pacific region and would be covered by this FMP.

Development of the CREFMP began in 1996. The Council held scoping hearings in June 1999 to obtain public input on a new fishery management plan. On January 10, 2001, NMFS published a Notice of Availability (66 FR 1945) of a draft CREFMP. Public meetings and hearings were held on the draft CREFMP between January 16 and February 5, 2001. At its 110th meeting (June 21, 2001), the Council took final action on the FMP and approved its submission to NMFS for Secretarial review.

The conservation and management measures would: (1) Establish no-take marine protected areas (MPAs) (where the harvest of any management unit species listed under any FMP is prohibited) within Federal waters from 0-50 fathoms (fm) (0-50 91.5 m) (around French Frigate Shoals and Laysan Island (NWHI), Rose Atoll (American Samoa), the north half of Midway Atoll, Jarvis, Howland, and Baker Islands, and Kingman Reef (PRIAs), and from 0-10 fm throughout the remaining NWHI, except around Midway Atoll; (2) establish low-use MPAs (where the harvest of CREFMP management unit species is allowed on a case-by-case basis only after a review and determination that proposed activities would not harm the ecosystem) within Federal waters from 10-50 fm (18.3 m-91.5 m) around all other NWHI, and from 0-50 fm (0-91.5 m) around Palmyra, Johnston, and Wake, and the south half of Midway Atoll; (3) require special permits for the harvesting of any CREFMP management unit species in low-use MPAs, and for the harvesting of Potentially Harvested Coral Reef Taxa throughout the EEZ, except for (a) Incidental harvests by other western Pacific fisheries management plan permit holders and, (b) any harvest within three nautical miles (nm) of the CNMI; (4) restrict the use of fishing gear

types to allow only the following gears for the directed harvest of any CREFMP management unit species throughout the EEZ: Hand harvest, spear, slurp gun, hand/dip net, hoop net for Kona crab, throw net, barrier net for aquarium fish, surround/purse net for targeted schools (e.g., akule, baitfish, weke) with a minimum of bycatch, hook-and-line (including powered and unpowered handlines, rod and reel, and trolling), traps (with conditions), and remote operating vehicles/submersibles; (5) prohibit nighttime spearfishing for CREFMP management unit species with SCUBA/hookah in the EEZ around the NWHI and PRIAs; (6) require that nets be attended at all times, except hoop nets for Kona crabs; (7) require that all traps on board a vessel must be permanently and legibly marked to identify the owner; (8) prohibit the take of live rock or live coral throughout the western Pacific EEZ, except for (a) incidental take by other fishery management plan permit holders, (b) take by indigenous people for traditional or ceremonial use, (c) use by aquaculture operations as seed stock, (d) science and management, and (e) bio-prospecting (note: takes of live coral or live coral under exceptions (b)-(e) require special permits); (9) require that all fishing vessels (including those permitted under fishery management plans for bottomfish/seamount ground fish, crustaceans, precious corals, pelagic) carry insurance as a condition for transiting or operating in all MPAs; (10) establish a no-anchoring zone on Guam's offshore Southern banks by fishing vessels greater than 50 ft (15.24 m) in length; (11) establish Federal reporting requirements (daily reports on catch, effort, discards, etc.) for special permit holders and transshipment permit

holders, as well as notification requirements for vessel operators prior to entering any low-use MPA, or landing CREFMP management unit species harvested from these low-use MPAs; and (12) establish CREFMP framework procedures to facilitate implementation of future regulatory amendments.

The Council initially identified some measures for possible framework action: (a) Designating zones in the U.S. EEZ where mooring buoys will be installed to protect essential fish habitat (EFH) from anchor damage; (b) requiring fishing vessels to carry remote electronic vessel monitoring systems as part of an effective monitoring and enforcement system for State and Federal agencies; (c) requiring permits to fish for Currently Harvested Coral Reef Taxa throughout the EEZ, in the event that regional management is determined to be inadequate to protect the species and/or ecosystem; (d) transferring CREFMP management unit species from the Potentially Harvested Coral Reef Taxa list to the Currently Harvested Coral Reef Taxa list when sufficient information has been gathered; and (e) designating a percentage of low-use MPA waters for sole use by indigenous people.

The CREFMP also contains non-regulatory measures consistent with CREFMP objectives that would be undertaken by the Council outside of the regulatory regime. These include a process and criteria for EFH consultations; formal plan team coordination to identify and to address coral reef ecosystem impacts from existing fishery management plan fisheries; a system to facilitate consistent state and territorial level management; and research and education efforts.

[Note: Executive Order 13178 (December 4, 2000) and Executive Order 13196 (January 18, 2001) designated the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve) in those ocean waters that lie within 50 nm of the NWHI, excluding state waters and waters within the boundaries of the Hawaiian Islands National Wildlife Refuge and the Midway Atoll National Wildlife Refuge. In compliance with Executive Order 13178 and Executive Order 13196, within the Reserve, NOAA is implementing a comprehensive management regime to govern fishing and protect coral reef resources. Because the CREFMP contains management measures governing activity in, among other areas, the same geographic area as the Reserve and several of those measures conflict with the management regime already existing pursuant to the NWHI Reserve established by Executive Order 13178 and Executive Order 13196, the Secretary of Commerce is likely to partially disapprove those parts of the CREFMP that govern fishing in the NWHI.]

Public comments on CREFMP must be received by May 17, 2002, to be considered by NMFS in the decision whether to approve the CREFMP. A proposed rule to implement CREFMP has been submitted for Secretarial review and approval. NMFS expects to publish and request comments on the proposed regulations to implement CREFMP in the near future.

Authority: 16 U.S.C. 1801 *et seq.*

Dated: March 12, 2002.

Bruce C. Morehead,
Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service.
[FR Doc. 02-6469 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-22-S

Proposed Rules

Federal Register

Vol. 67, No. 52

Monday, March 18, 2002

This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

DEPARTMENT OF AGRICULTURE

Agricultural Marketing Service

7 CFR Part 1205

[Doc. # CN-01-007]

Cotton Research and Promotion Program: Procedures for Conduct of Sign-up Period

AGENCY: Agricultural Marketing Service.
ACTION: Proposed rule.

SUMMARY: This proposed rule would amend the rules and regulations regarding the procedures for the conduct of a sign-up period for eligible cotton producers and importers to request a continuance referendum on the 1991 amendments to the Cotton Research and Promotion Order (Order) provided for in the Cotton Research and Promotion Act (Act) amendments of 1990. The amendments would update various dates, name changes, addresses, and make other administrative changes.
DATES: Comments must be received on or before March 28, 2002.

ADDRESSES: Interested persons are invited to submit written comments concerning this proposed rule to Whitney Rick, Chief, Research and Promotion Staff, Cotton Program, Agricultural Marketing Service, USDA, PO Box 23278, Washington, DC 20026-3278. Comments should be submitted in triplicate. Comments may also be submitted electronically to: cottoncomments@usda.gov. All comments should reference the docket number and the date and page number of this issue of the **Federal Register**. All comments received will be made available for public inspection at Cotton Program, AMS, USDA, Room 2641-S, 1400 Independence Ave., SW, Washington, DC 20250-0224 during regular business hours. A copy of this notice may be found at: www.ams.usda.gov/cotton/rulemaking.htm.

FOR FURTHER INFORMATION CONTACT: Whitney Rick, Chief, Research and

Promotion Staff, Cotton Program, AMS, USDA, Stop 0224, 1400 Independence Ave., SW, Washington, DC 20250-0224, telephone (202) 720-2259, facsimile (202) 690-1718, or email at whitney.rick@usda.gov.

SUPPLEMENTARY INFORMATION:

Executive Order 12866

The Office of Management and Budget has waived the review process required by Executive Order 12866 for this action.

Executive Order 12988

This rule has been reviewed under Executive Order 12988, Civil Justice Reform. It is not intended to have retroactive effect. This rule would not preempt any state or local laws, regulations, or policies, unless they present an irreconcilable conflict with this rule.

The Cotton Research and Promotion Act (7 U.S.C. 2101-2118) provides that administrative proceedings must be exhausted before parties may file suit in court. Under Section 12 of the Act, any person subject to an order may file with USDA a petition stating that the order, any provision of the order, or any obligation imposed in connection with the order is not in accordance with law and requesting a modification of the order or to be exempted therefrom. Such person is afforded the opportunity for a hearing on the petition. After the hearing, USDA would rule on the petition. The Act provides that the District Court of the United States in any district in which the person is an inhabitant, or has his or her principal place of business, has jurisdiction to review the USDA's ruling, provided a complaint is filed within 20 days from the date of the entry of ruling.

Regulatory Flexibility Act

Pursuant to requirements set forth in the Regulatory Flexibility Act (RFA) [5 U.S.C. 601 et seq.], the Agricultural Marketing Service has considered the economic effect of this action on small entities and has determined that its implementation will not have a significant economic impact on a substantial number of small entities.

There are currently approximately 30,000 producers, and approximately 10,000 importers that are subject to the order. The majority of these producers and importers are small businesses

under the criteria established by the Small Business Administration.

Only those eligible persons who are in favor of conducting a referendum would need to participate in the sign-up period. Of the 46,220 total valid ballots received in the 1991 referendum, 27,879, or 60 percent, favored the amendments to the Order, and 18,341, or 40 percent, opposed the amendments to the Order. This proposed rule would provide to those persons who are not in favor of the continuance of the Order amendments an opportunity to request a continuance referendum.

The eligibility and participation requirements for producers and importers are substantially the same as the rules that established the eligibility and participation requirements for the 1991 referendum, and for the 1997 sign-up period. The January 15 through April 14, 1997 sign-up period did not generate the required number of signatures to hold another referendum. The amendments proposed in this action would update various dates, name changes, addresses and make other miscellaneous changes. However, proxy or power of attorney participation would be prohibited.

The proposed sign-up procedures would not impose a substantial burden or have a significant impact on persons subject to the Order, because participation is not mandatory, not all persons subject to the Order are expected to participate, and USDA will determine producer and importer eligibility. The information collection requirements under the Paperwork Reduction Act are minimal.

Paperwork Reduction Act

The information collections proposed by this rule will be carried out under the Office of Management and Budget (OMB) Control Number 0581-0093. This rule will not add to the overall burden currently approved by OMB and assigned OMB Control Number 0581-0093 under the provisions of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35). This OMB Control Number is referenced in Section 1205.541 of the regulations.

Background

The 1991 amendments to the Cotton Research and Promotion Order (7 C.F.R. 1205 *et seq.*) were implemented following the July 1991 referendum. The amendments were provided for in the

Cotton Research and Promotion Act (7 U.S.C. 2101–2118) amendments of 1990. These amendments provided for: (1) Importer representation on the Cotton Board by an appropriate number of persons, to be determined by USDA, who import cotton or cotton products into the U.S., and whom USDA selects from nominations submitted by importer organizations certified by USDA; (2) assessments levied on imported cotton and cotton products at a rate determined in the same manner as for U.S. cotton; (3) increasing the amount USDA can be reimbursed for the conduct of a referendum from \$200,000 to \$300,000; (4) reimbursing government agencies that assist in administering the collection of assessments on imported cotton and cotton products; and (5) terminating the right of producers to demand a refund of assessments.

On January 14, 2002, USDA issued a determination based on its review, (67 FR 1714), not to conduct a referendum regarding the 1991 amendments to the Order. However, the Act provides that USDA shall nevertheless conduct a referendum at the request of 10 percent or more of the total number of eligible producers and importers that voted in the most recent referendum. The Act provides for a sign-up period during which eligible cotton producers and importers may request that USDA conduct a referendum on continuation of the 1991 amendments to the Order. Accordingly, USDA will provide all eligible Upland cotton producers and importers an opportunity to request a continuance referendum regarding the 1991 amendments to the Order.

The sign-up period will be provided for all eligible producers and importers. Eligible cotton producers would be provided the opportunity to sign-up to request a continuance referendum in person at the county FSA office where their farm is located. If the producers land is in more than one county, the producer shall sign-up at the county office where FSA administratively maintains and processes the producer's farm records. Producers who choose not to visit the county FSA office in person may request a sign-up form in the mail from the same office.

USDA would mail sign-up information, including a written request form, to all known, eligible, cotton importers. Importers who favor the conduct of a continuance referendum would return their signed request forms to USDA, FSA, ORAS, Attention: William A. Brown, PO Box 23278, Washington, DC 20026–3278.

Importers who do not receive a request form in the mail by June 3, 2002, and who meet the eligibility

requirements to participate in the sign-up, may submit a written, signed, request for a continuance referendum. Such request must be accompanied by a copy of the U.S. Customs form 7501 showing payment of a cotton assessment for calendar year 2001. Requests and supporting documentation should be mailed to USDA, FSA, ORAS, Attention: William A. Brown, PO Box 23278, Washington, DC 20026–3278.

The sign-up period will be from June 3, 2002 through August 30, 2002. Producer and importer forms shall only be counted if received by USDA during the stated sign-up period.

Section 8(c)(2) of the Act provides that if USDA determines, based on the results of the sign-up, that 10 percent or more of the total number of eligible producers and importers that voted in the most recent 1991 referendum (*i.e.*, 4,622) request a continuance referendum on the 1991 amendments, a referendum will be held within 12 months after the end of the sign-up period. In counting such requests, however, not more than 20 percent may be from producers from any one state or from importers of cotton. For example, when counting the requests, the AMS Cotton Program would determine the total number of valid requests from all cotton-producing states and from importers. Not more than 20 percent of the total requests will be counted from any one state or from importers toward reaching the 10 percent for 4,622 total signatures required to call for a referendum. If USDA determines that 10 percent or more of the number of producers and importers who voted in the most recent referendum favor a continuance referendum. A referendum will be held.

This proposed rule would amend the procedures for the conduct of the current sign-up period. The current rules and regulations provide for sections on definitions, supervision of the sign-up period, eligibility, participation in the sign-up period, counting requests, reporting results and instructions and forms. The Administrator designated all divisions in AMS as programs on September 18, 1997. Hence, this proposal has name, position title, address changes as well as other miscellaneous changes.

The term "Cotton Division" would be changed to "Cotton Program." The term "Director" would be replaced by "Deputy Administrator." In section 1205.18 the term "Producer" is further defined to ensure that all producers that planted cotton during 2001 will be eligible to participate in the sign-up period. In sections 1205.12 and 1205.26 the words "*de minimis* assessment"

have been replaced with similar meaning language. In sections 1205.20, 1205.26, and 1205.27 "calendar year 1995" would change to "calendar year 2001." In section 1205.26 the term "limited partnership" has been added. In sections 1205.27, 1205.28, and 1205.29 sign-up period conduct dates, FSA reporting dates, and mailing addresses have been updated. In section 1205.26 a new subsection (g) is added to prohibit proxy or power of attorney participation. Section 1205.27 (c) that addresses producer participation in the sign-up period, is revised to reflect current Farm Service Agency procedures.

A 10-day comment period is determined to be appropriate because these proposed eligibility and participation requirements are substantially the same as the eligibility and participation requirements that were used in previous referenda and a sign-up period; participation is voluntary; and this rule, if adopted, should be made effective as soon as possible in order to best reflect applicable time frames in the Act.

List of Subjects in 7 CFR Part 1205

Advertising, Agricultural research, Cotton, Marketing agreements, Reporting and recordkeeping requirements.

For the reasons set forth in the preamble, 7 CFR part 1205 is proposed to be amended as follows:

PART 1205—COTTON RESEARCH AND PROMOTION

1. The authority citation part 1205 continues to read as follows:

Authority: 7 U.S.C. 2101–2118.

2. In § 1205.12, the last sentence is revised to read as follows:

§ 1205.12 Cotton.

* * * The term *cotton* does not include imported cotton for which the assessment is less than the value of \$2.00 per line item entry as established by regulations.

3. Section 1205.18 is revised to read as follows:

§ 1205.18 Producer.

The term *producer* means any person who shares in a cotton crop, or in the proceeds thereof, as an owner of the farm, cash tenant, landlord of a share tenant, share tenant, or sharecropper, that planted the cotton during the representative period.

4. Section 1205.20 is revised to read as follows:

§ 1205.20 Representative Period.

The term *representative period* means the 2001 calendar year.

5. In § 1205.26, paragraphs (a)(1), (a)(2), and (d) are revised and a new paragraph (g) is added to read as follows:

§ 1205.26 Eligibility.

* * * * *

(a) * * *

(1) any person who was engaged in the production of Upland cotton during calendar year 2001; and

(2) any person who was an importer of Upland cotton and imported Upland cotton in excess of the value of \$2.00 per line item entry during calendar year 2001.

* * * * *

(d) An officer or authorized representative of a qualified corporation, association, or limited partnership may submit a request on behalf of that corporation, association, or limited partnership.

* * * * *

(g) Participation in the sign-up by proxy or power of attorney is not authorized.

6. Section 1205.27 is revised to read as follows:

§ 1205.27 Participation in the Sign-up Period.

The sign-up period will be from June 3, 2002, through August 30, 2002. Those persons who favor the conduct of a continuance referendum and who wish to request that USDA conduct such a referendum may do so by submitting such request in accordance with this section. All requests must be received by the appropriate USDA office by August 30, 2002.

(a) Before the sign-up period begins, FSA shall establish a list of known, eligible, Upland cotton producers in the county that it serves during the representative period, and shall also establish a list of known, eligible Upland cotton importers.

(b) Before the start of the sign-up period, USDA shall mail a request form to each known, eligible, cotton importer. Importers who wish to request a referendum and who do not receive a request form in the mail by June 3, 2002, may participate in the sign-up period by submitting a signed, written request for a continuance referendum, along with a copy of a U.S. Customs form 7501 showing payment of a cotton assessment for calendar year 2001. Importers must submit their requests and supporting documents to USDA, FSA, ORAS, Attention: William A. Brown, PO Box 23278, Washington, DC 20026-3278. All requests and supporting documents

must be received by the appropriate FSA office by August 30, 2002.

(c) Each person on the county FSA office lists may participate in the sign-up period. Eligible producers must date and sign their name on the "County FSA Office Sign-up Sheet." A person whose name does not appear on the county FSA office list may participate in the sign-up period. Such person must be identified on FSA-578 during the representative period or provide documentation that demonstrates that the person was a cotton producer during the representative period. Cotton producers not listed on the FSA-578 shall submit at least one sales receipt for cotton they planted during the representative period. Cotton producers must make requests to the county FSA office where the producer's farm is located. If the producer's land is in more than one county, the producer shall make request at the county office where FSA administratively maintains and processes the producer's farm records. It is the responsibility of the person to provide the information needed by the county FSA office to determine eligibility. It is not the responsibility of the county FSA office to obtain this information. If any person whose name does not appear on the county FSA office list fails to provide at least one sales receipt for the cotton they produced during the representative period, the county FSA office shall determine that such person is ineligible to participate in the sign-up period, and shall note "ineligible" in the remarks section next to the person's name on the county FSA office sign-up sheet. In lieu of personally appearing at a county FSA office, eligible producers may request a sign-up form from the county FSA office where the producer's farm is located. If the producer's land is in more than one county, the producer shall make the request for the sign-up form at the county office where FSA administratively maintains and processes the producer's farm records. Such request must be accompanied by a copy of at least one sales receipt for cotton they produced during the representative period. The appropriate FSA office must receive all completed forms and supporting documentation by August 30, 2002.

7. In § 1205.28, the first sentence is revised to read as follows:

§ 1205.28 Counting.

County FSA offices and FSA, Deputy Administrator for Operations Review and Analysis Staff (ORAS), shall begin counting requests no later than September 3, 2002. * * *

8. Section 1205.29 is revised to read as follows:

§ 1205.29 Reporting Results.

(a) Each county FSA office shall prepare and transmit to the state FSA office, by September 10, 2002, a written report of the number of eligible producers who requested the conduct of a referendum, and the number of ineligible persons who made requests.

(b) ORAS shall prepare, by September 10, 2002, a written report of the number of eligible importers who requested the conduct of a referendum, and the number of ineligible persons who made requests.

(c) Each state FSA office shall, by September 10, 2002, forward all county reports to ORAS. By September 17, 2002, ORAS shall forward its report of the total number of eligible producers and importers that requested a continuance referendum, through the sign-up period, to the Deputy Administrator, Cotton Program, AMS, Stop 0224, 1400 Independence Ave., SW, Washington, DC 20250-0224.

(d) The Chief of the Research and Promotion Staff, Cotton Program, shall prepare a report of the requests received, including the number of eligible persons who requested the conduct of a referendum, and the number of ineligible persons who made requests, to the Deputy Administrator of the Cotton Program, and shall maintain one copy of the report where it will be available for public inspection for a period of 5 years following the end of the sign-up period.

(e) The Deputy Administrator of the Cotton Program shall prepare and submit to the Secretary a report of the results of the sign-up period. The Secretary will conduct a referendum if requested by 10 percent or more of the number of cotton producers and importers voting in the most recent (July 1991) referendum, but not more than 20 percent of the total requests counted toward the 10 percent figure may be from producers in any one state or from importers of cotton. The Secretary shall announce the results of the sign-up period in a separate notice in the **Federal Register**.

Dated: March 12, 2002.

A.J. Yates,

Administrator, Agricultural Marketing Service.

[FR Doc. 02-6513 Filed 3-14-02; 11:18 am]

BILLING CODE 3410-02-P

DEPARTMENT OF TRANSPORTATION**Federal Aviation Administration****14 CFR Part 39**

[Docket No. 2000–NM–422–AD]

RIN 2120–AA64

Airworthiness Directives; Boeing Model 737–100, –200, –200C, –300, –400, and –500 Series Airplanes**AGENCY:** Federal Aviation Administration, DOT.**ACTION:** Notice of proposed rulemaking (NPRM).

SUMMARY: This document proposes the adoption of a new airworthiness directive (AD) that is applicable to certain Boeing Model 737–100, –200, –200C, –300, –400, and –500 series airplanes. This proposal would require replacing the existing pressure relief valve on the potable water tank with a new, improved pressure relief valve, which is made of stainless steel and is non-adjustable. For certain airplanes, this proposal would also require modification of certain piping to re-locate the pressure relief valve. This action is necessary to prevent rupture of the potable water tank during flight of the airplane, which could result in structural damage to the airplane and inability to sustain flight loads. This action is intended to address the identified unsafe condition.

DATES: Comments must be received by May 2, 2002.

ADDRESSES: Submit comments in triplicate to the Federal Aviation Administration (FAA), Transport Airplane Directorate, ANM–114, Attention: Rules Docket Number 2000–NM–422–AD, 1601 Lind Avenue, SW., Renton, Washington 98055–4056. Comments may be inspected at this location between 9 a.m. and 3 p.m., Monday through Friday, except Federal holidays. Comments may be submitted via fax to (425) 227–1232. Comments may also be sent via the Internet using the following address: *9-anm-nprmcomment@faa.gov*. Comments sent via fax or the Internet must contain “Docket No. 2000–NM–422–AD” in the subject line and need not be submitted in triplicate. Comments sent via the Internet as attached electronic files must be formatted in Microsoft Word 97 for Windows or ASCII text.

The service information referenced in the proposed rule may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124–2207. This information may be examined at the FAA, Transport

Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington.

FOR FURTHER INFORMATION CONTACT: Don Eiford, Aerospace Engineer, ANM–130S, FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington 98055–4056; telephone (425) 227–2788; fax (425) 227–1149.

SUPPLEMENTARY INFORMATION:**Comments Invited**

Interested persons are invited to participate in the making of the proposed rule by submitting such written data, views, or arguments as they may desire. Communications shall identify the Rules Docket number and be submitted in triplicate to the address specified above. All communications received on or before the closing date for comments, specified above, will be considered before taking action on the proposed rule. The proposals contained in this action may be changed in light of the comments received.

Submit comments using the following format:

- Organize comments issue-by-issue. For example, discuss a request to change the compliance time and a request to change the service bulletin reference as two separate issues.
- For each issue, state what specific change to the proposed AD is being requested.
- Include justification (e.g., reasons or data) for each request.

Comments are specifically invited on the overall regulatory, economic, environmental, and energy aspects of the proposed rule. All comments submitted will be available, both before and after the closing date for comments, in the Rules Docket for examination by interested persons. A report summarizing each FAA-public contact concerned with the substance of this proposal will be filed in the Rules Docket.

Commenters wishing the FAA to acknowledge receipt of their comments submitted in response to this notice must submit a self-addressed, stamped postcard on which the following statement is made: “Comments to Docket Number 2000–NM–422–AD.” The postcard will be date stamped and returned to the commenter.

Availability of NPRMs

Any person may obtain a copy of this NPRM by submitting a request to the FAA, Transport Airplane Directorate, ANM–114, Attention: Rules Docket Number 2000–NM–422–AD, 1601 Lind Avenue, SW., Renton, Washington 98055–4056.

Discussion

The FAA has received reports indicating that there have been several occurrences of potable water tanks rupturing while the airplane was in flight. In one case the potable water tank relief valve was incorrectly located, so that the relief valve could not protect the tank from overpressurization. In other cases, the pressure relief valve on the water tank was correctly located, but malfunctioned, leading to rupture of the water tank with consequent structural damage to the airplane. Such malfunctioning has been found to be caused by corrosion or by inadvertent adjustment of the pressure relief valve. Malfunction of the pressure relief valve for the potable water tank or the incorrect location of that valve, if not corrected, could cause a rupture of the potable water tank during flight of the airplane, which could result in structural damage to the airplane and inability to sustain flight loads.

Explanation of Relevant Service Information

The FAA has reviewed and approved Boeing Service Bulletins 737–38A1038, Revision 2, dated September 25, 1997, and 737–38A1047, Revision 1, dated September 27, 2001, which describe procedures for replacing the existing pressure relief valve in the potable water tank with a new stainless steel, non-adjustable pressure relief valve. In addition, the FAA has reviewed and approved Boeing Service Bulletin 737–38–1029, Revision 1, dated August 19, 1993, which describes procedures for modification of piping to re-locate the pressure relief valve so that the relief valve can protect the potable water tank against over-pressurization. Accomplishment of the actions specified in those service bulletins is intended to adequately address the identified unsafe condition.

Explanation of Requirements of Proposed Rule

Since an unsafe condition has been identified that is likely to exist or develop on other products of this same type design, the proposed AD would require accomplishment of the actions specified in the service bulletins described previously, except as discussed below.

Differences Between Service Bulletins and Proposed AD

One difference concerns the compliance times recommended in the service bulletins and those in the proposed AD. Boeing Service Bulletins 737–38A1038 and 737–38A1047 recommend that the replacement of the

pressure relief valve on the potable water tank be done as soon as manpower and materials are available. Boeing Service Bulletin 737-38-1029 describes procedures for modification of the system to relocate the check valve and pressure relief valve but does not recommend a compliance time for that action. The proposed AD specifies a compliance time of 18 months after the effective date of the AD for replacement of the existing pressure relief valve with a new valve, so that the required actions can be done during an operator's regularly-scheduled "C" check.

Another change concerns re-installation of the existing pressure relief valve after the modification of the system which is required for certain airplanes listed in Boeing Service Bulletin 737-38-1029. The proposed AD specifies replacement of the existing pressure relief valve with a new, improved valve for these certain airplanes as well as for all other affected airplanes.

Cost Impact

There are approximately 2,221 airplanes of the affected design in the worldwide fleet. The FAA estimates that 1,208 airplanes of U.S. registry would be affected by this proposed AD.

The FAA estimates that of the 1,208 airplanes of U.S. registry, 2 would be affected by the proposed modification of piping to re-locate the pressure relief valve, that it would take approximately 6 work hours per airplane to accomplish the proposed modification, and that the average labor rate is \$60 per work hour. Based on these figures, the cost impact of the proposed modification of piping on U.S. operators is estimated to be \$1,320, or \$660 per airplane.

The FAA estimates that all of the 1,208 airplanes of U.S. registry would be affected by the proposed replacement of the pressure relief valve, that it would take approximately 2 work hours per airplane to accomplish the proposed replacement, and that the average labor rate is \$60 per work hour. Required parts would cost approximately \$300 per airplane. Based on these figures, the cost impact of the proposed replacement of the pressure relief valve on U.S. operators is estimated to be \$507,360, or \$420 per airplane.

The cost impact figures discussed above are based on assumptions that no operator has yet accomplished any of the proposed requirements of this AD action, and that no operator would accomplish those actions in the future if this proposed AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific

actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up, planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations proposed herein would not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this proposal would not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this proposed regulation (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) if promulgated, will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A copy of the draft regulatory evaluation prepared for this action is contained in the Rules Docket. A copy of it may be obtained by contacting the Rules Docket at the location provided under the caption ADDRESSES.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

The Proposed Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration proposes to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

Boeing: Docket 2000-NM-422-AD.

Applicability: Model 737-100, -200, -200C, -300, -400, and -500 series airplanes, line numbers 1 through 2696, certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For

airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (c) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent rupture of the potable water tank during flight of the airplane, which could result in structural damage to the airplane and inability to sustain flight loads, accomplish the following:

Modification and Replacement

(a) Within 18 months after the effective date of this AD, perform the requirements of paragraph (a)(1) or (a)(2) of this AD, as applicable.

(1) For those airplanes listed in the effectivity section of Boeing Service Bulletin 737-38-1029, Revision 1, dated August 19, 1993: Modify the potable water pressurization system in accordance with the service bulletin, but do not reinstall the existing pressure relief valve having part number (P/N) 520A-6DB-50. Prior to further flight, perform the requirements of paragraph (a)(2) of this AD.

Note 2: Modification of the potable water pressurization system, done in accordance with Boeing Service Bulletin 737-38-1029, dated June 6, 1991, is acceptable for compliance with paragraph (a)(1) of this AD.

(2) For those airplanes having line numbers 1 through 2523: Remove the existing pressure relief valve from the potable water tank, and replace the valve with a new pressure relief valve having part number P/N RV05-362, in accordance with Boeing Service Bulletin 737-38A1047, Revision 1, dated September 27, 2001.

Note 3: For those airplanes having line numbers 1 through 2523, installation of a new pressure relief valve having P/N RV05-362, done in accordance with Boeing Service Bulletin 737-38A1047, dated November 9, 2000, is acceptable for compliance with paragraph (a)(2) of this AD.

(b) For those airplanes having line numbers 2524 through 2696: Within 18 months after the effective date of this AD, remove the existing pressure relief valve from the potable water tank, and replace the valve with a new pressure relief valve having P/N RV05-362, in accordance with Boeing Service Bulletin 737-38A1038, Revision 2, dated September 25, 1997.

Note 4: For those airplanes having line numbers 2524 through 2696, installation of a new pressure relief valve having P/N RV05-362, done in accordance with Boeing Service Bulletin 737-38A1038, dated December 1, 1994, or Revision 1, dated February 2, 1995, is acceptable for compliance with paragraph (b) of this AD.

Alternative Methods of Compliance

(c) An alternative method of compliance or adjustment of the compliance time that

provides an acceptable level of safety may be used if approved by the Manager, Seattle Aircraft Certification Office (ACO), FAA. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Seattle ACO.

Note 5: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Seattle ACO.

Special Flight Permits

(d) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Issued in Renton, Washington, on March 11, 2002.

Kalene C. Yanamura,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.
[FR Doc. 02-6332 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-U

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 39

[Docket No. 2002-NM-36-AD]

RIN 2120-AA64

Airworthiness Directives; McDonnell Douglas Model DC-9-10, -30, and -40 Series Airplanes and C-9 Airplanes

AGENCY: Federal Aviation Administration, DOT.

ACTION: Notice of proposed rulemaking (NPRM).

SUMMARY: This document proposes the superseding of an existing airworthiness directive (AD), applicable to certain McDonnell Douglas Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes, that currently requires an inspection to detect chafing of the wiring of the attendants' work light of the aft cabin, and repair of chafed wiring. That AD also requires modification and reidentification of the attendants' work light assemblies of the aft cabin. This action would require revising the applicability of the existing AD to add certain airplanes and to remove certain other airplanes. The actions specified by the proposed AD are intended to prevent chafing of the ground wire against the positive contact of the lamp of the attendants' work light of the aft cabin, and consequent arcing or arcing damage to the wiring of the attendants' work light and transformer of the aft cabin. Such arcing or arcing damage could result in short circuits

and consequent smoke and fire in the aft cabin area. This action is intended to address the identified unsafe condition.

DATES: Comments must be received by May 2, 2002.

ADDRESSES: Submit comments in triplicate to the Federal Aviation Administration (FAA), Transport Airplane Directorate, ANM-114, Attention: Rules Docket No. 2002-NM-36-AD, 1601 Lind Avenue, SW., Renton, Washington 98055-4056. Comments may be inspected at this location between 9 a.m. and 3 p.m., Monday through Friday, except Federal holidays. Comments may be submitted via fax to (425) 227-1232. Comments may also be sent via the Internet using the following address: 9-anm-nprmcomment@faa.gov. Comments sent via fax or the Internet must contain "Docket No. 2002-NM-36-AD" in the subject line and need not be submitted in triplicate. Comments sent via the Internet as attached electronic files must be formatted in Microsoft Word 97 for Windows or ASCII text.

The service information referenced in the proposed rule may be obtained from Boeing Commercial Aircraft Group, Long Beach Division, 3855 Lakewood Boulevard, Long Beach, California 90846, Attention: Data and Service Management, Dept. C1-L5A (D800-0024). This information may be examined at the FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington; or at the FAA, Transport Airplane Directorate, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California.

FOR FURTHER INFORMATION CONTACT: Elvin Wheeler, Aerospace Engineer, Systems and Equipment Branch, ANM-130L, FAA, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California 90712-4137; telephone (562) 627-5344; fax (562) 627-5210.

SUPPLEMENTARY INFORMATION:

Comments Invited

Interested persons are invited to participate in the making of the proposed rule by submitting such written data, views, or arguments as they may desire. Communications shall identify the Rules Docket number and be submitted in triplicate to the address specified above. All communications received on or before the closing date for comments, specified above, will be considered before taking action on the proposed rule. The proposals contained in this action may be changed in light of the comments received.

Submit comments using the following format:

- Organize comments issue-by-issue. For example, discuss a request to change the compliance time and a request to change the service bulletin reference as two separate issues.
- For each issue, state what specific change to the proposed AD is being requested.
- Include justification (e.g., reasons or data) for each request.

Comments are specifically invited on the overall regulatory, economic, environmental, and energy aspects of the proposed rule. All comments submitted will be available, both before and after the closing date for comments, in the Rules Docket for examination by interested persons. A report summarizing each FAA-public contact concerned with the substance of this proposal will be filed in the Rules Docket.

Commenters wishing the FAA to acknowledge receipt of their comments submitted in response to this action must submit a self-addressed, stamped postcard on which the following statement is made: "Comments to Docket Number 2002-NM-36-AD." The postcard will be date stamped and returned to the commenter.

Availability of NPRMs

Any person may obtain a copy of this NPRM by submitting a request to the FAA, Transport Airplane Directorate, ANM-114, Attention: Rules Docket No. 2002-NM-36-AD, 1601 Lind Avenue, SW., Renton, Washington 98055-4056.

Discussion

On November 28, 2001, the FAA issued AD 2001-24-15, amendment 39-12532 (66 FR 64133, December 12, 2001), applicable to certain McDonnell Douglas Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes, to require an inspection to detect chafing of the wiring of the attendants' work light of the aft cabin, and repair of chafed wiring. That AD also requires modification and reidentification of the attendants' work light assemblies of the aft cabin. The requirements of that AD are intended to prevent chafing of the ground wire against the positive contact of the lamp of the attendants' work light of the aft cabin, and consequent arcing or arcing damage to the wiring of the attendants' work light and transformer of the aft cabin. Such arcing or arcing damage could result in short circuits and consequent smoke and fire in the aft cabin area.

Explanation of Relevant Service Information

Since the issuance of that AD, the FAA has reviewed and approved McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2001. Revision 03 revises the effectivity of the service bulletin by adding certain airplanes and removing certain other airplanes. No additional work is required by Revision 03 for airplanes previously modified by prior issues of the service bulletin.

Explanation of Requirements of Proposed Rule

Since an unsafe condition has been identified that is likely to exist or develop on other products of this same type design, the proposed AD would supersede AD 2001-24-15 to revise the applicability of the AD and to continue to require an inspection to detect chafing of the wiring of the attendants' work light of the aft cabin, and repair of chafed wiring. The proposed AD also would continue to require modification and reidentification of the attendants' work light assemblies of the aft cabin.

Cost Impact

There are approximately 176 Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes of the affected design in the worldwide fleet. The FAA estimates that 278 airplanes of U.S. registry would be affected by this proposed AD.

The actions that are currently required by AD 2001-24-15 take approximately 1 work hour per airplane to accomplish, at an average labor rate of \$60 per work hour. Based on these figures, the cost impact of the currently required actions on U.S. operators is estimated to be \$16,680, or \$60 per airplane.

This proposed AD does not add any new actions or requirements, and only revises the applicability of the AD by adding certain airplanes and removing certain other airplanes. Therefore, the estimated cost impact for this proposed AD is unchanged from the existing AD.

The cost impact figure discussed above is based on assumptions that no operator has yet accomplished any of the requirements of this AD action, and that no operator would accomplish those actions in the future if this AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up,

planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations proposed herein would not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this proposal would not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this proposed regulation (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) if promulgated, will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A copy of the draft regulatory evaluation prepared for this action is contained in the Rules Docket. A copy of it may be obtained by contacting the Rules Docket at the location provided under the caption ADDRESSES.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

The Proposed Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration proposes to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by removing amendment 39-12532 (66 FR 64133, December 12, 2001), and by adding a new airworthiness directive (AD), to read as follows:

McDonnell Douglas: Docket 2002-NM-36-AD. Supersedes AD 2001-24-15, Amendment 39-12532.

Applicability: Model DC-9-10, -30, and -40 series airplanes and C-9 airplanes, equipped with an attendants' work light in the aft cabin; certificated in any category; as listed in McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2001, certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (c) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent arcing or arcing damage to the wiring of the attendants' work light of the aft cabin due to chafing of the ground wire against the positive contact of the lamp of the attendants' work light and transformer of the aft cabin, which could result in short circuits and consequent smoke and fire in the aft cabin area, accomplish the following:

Note 2: Paragraph (a) of this AD merely restates the requirements of paragraph (a) AD 2001-24-15, amendment 39-12532. As allowed by the phrase, "unless accomplished previously," if those requirements of AD 2001-24-15 have already been accomplished, this AD does not require that those actions be repeated.

Restatement of AD 2001-24-15

(a) For airplanes listed in McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 02, dated January 27, 2000: Within 1 year after January 16, 2002 (the effective date of AD 2001-24-15, amendment 39-12532), do the actions specified in paragraphs (a)(1) and (a)(2) of this AD, per McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 02, dated January 27, 2000.

(1) Do a general visual inspection to detect chafing of the wiring of the attendants' work light of the aft cabin. If any chafing is detected, before further flight, repair chafed wiring per the service bulletin.

Note 3: For the purposes of this AD, a general visual inspection is defined as "A visual examination of an interior or exterior area, installation, or assembly to detect obvious damage, failure, or irregularity. This level of inspection is made under normally available lighting conditions such as daylight, hangar lighting, flashlight, or droplight, and may require removal or opening of access panels or doors. Stands, ladders, or platforms may be required to gain proximity to the area being checked."

(2) Modify and reidentify the attendants' work light assemblies of the aft cabin.

New Requirements of This AD

(b) For airplanes as listed in McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2001: Within 1 year after the effective date of this AD, do the actions specified in paragraphs (b)(1) and (b)(2) of this AD, per McDonnell Douglas Alert Service Bulletin DC9-33A058, Revision 03, dated November 21, 2002.

(1) Do a general visual inspection to detect chafing of the wiring of the attendants' work light of the aft cabin. If any chafing is detected, before further flight, repair chafed wiring per the service bulletin.

(2) Modify and reidentify the attendants' work light assemblies of the aft cabin.

Note 4: Inspections, repairs, modifications, and reidentifications done before the effective date of this AD per McDonnell Douglas Service Bulletin DC9-33-058, dated June 5, 1973; Revision 1, dated November 26, 1975; or Revision 02, dated January 27, 2000; are considered acceptable for compliance with the requirements of this AD.

Alternative Methods of Compliance

(c) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Los Angeles Aircraft Certification Office (ACO), FAA. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Los Angeles ACO.

Note 5: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Los Angeles ACO.

Special Flight Permits

(d) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Issued in Renton, Washington, on March 11, 2002.

Ali Bahrami,

Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 02-6331 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-U

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

18 CFR Chapter I

[Docket No. RM02-7-000]

Accounting and Reporting of Asset Retirement Obligations

AGENCY: Federal Energy Regulatory Commission, DOE.

ACTION: Notice of Informal Technical Conference.

SUMMARY: The Federal Energy Regulatory Commission (Commission) intends to hold a staff technical conference on May 7 and 8, 2002, at 9:00 A.M. in the Commission's offices, 888 First Street, NE., Washington, DC, to address the financial accounting and reporting implications related to asset

retirement obligations associated with the retirement of tangible long-lived assets.

DATES: The staff technical conference will be held at 9 a.m. on May 7 and May 8, 2002. Persons who wish to participate in the conference should, no later than March 25, 2002, notify Raymond Reid by telephone at (202) 219-2928, or by facsimile at (202) 219-2632, or by E-Mail: raymond.reid@ferc.gov or Mark Klose by telephone at (202) 219-2595, or by facsimile at (202) 219-2632, or by E-mail: mark.klose@ferc.gov.

ADDRESSES: The informal technical conference will be held at the Commission's offices, 888 First Street, NE., Washington, DC 20426.

FOR FURTHER INFORMATION CONTACT: Mark Klose (Technical Issues), Office of Executive Director, Division of Regulatory Accounting Policy, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. Phone (202) 219-2595; Fax: (202) 219-2632; E-Mail: mark.klose@ferc.gov.

Raymond Reid (Technical Issues), Office of Executive Director, Division of Regulatory Accounting Policy, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. Phone (202) 219-2928; Fax: (202) 219-2632; E-Mail: raymond.reid@ferc.gov.

Julia Lake (Legal Issues), Office of General Counsel, Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. Phone (202) 208-2019; E-Mail: julia.lake@ferc.gov.

SUPPLEMENTARY INFORMATION: In addition to publishing the full text of this document in the **Federal Register**, it is available for inspection in the Commission's Public Reference Room at 888 First Street, NE., Room 2A, Washington, DC 20426, during regular business hours and is posted on both the Commission's Issuance Posting System (CIPS) and the Records and Information Management Systems (RIMS), and may be viewed and printed remotely via the Internet through Commission's Home Page (<http://www.ferc.gov>).

Notice of Informal Technical Conference

March 8, 2002.

Take notice the Commission staff will hold an informal technical conference to discuss the financial accounting and reporting implications related to asset retirement obligations associated with the retirement of tangible long-lived assets. The conference will be held on Tuesday, May 7, 2002, and Wednesday, May 8, 2002, at 9:00 A.M. in a room to

be designated at the offices of the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC. The conference is being convened to enlist the participation of interested parties including among others, the Association of Oil Pipe Lines, Edison Electric Institute, Interstate Natural Gas Association of America, National Association of Regulatory Utility Commissioners, in the development of accounts and reporting requirements for tangible long-lived assets.

Participants may be assigned to a panel in order to establish a logical order of presentation and to facilitate an informal exchange of views. The informal technical conference is intended to be structured so that participants can discuss the financial accounting, and reporting implications related to obligations associated with the retirement of tangible long-lived assets and related matters. The goal of the conference is to identify how recognition of asset retirement obligations may affect the Commission's existing accounting and rate regulations.

Persons who wish to participate in the conference should, no later than March 25, 2002, notify Raymond Reid by telephone at (202) 219-2928, or by facsimile at (202) 219-2632, or by E-Mail: raymond.reid@ferc.gov or Mark Klose by telephone at (202) 219-2595, or by facsimile at (202) 219-2632, or by E-Mail: mark.klose@ferc.gov.

After reviewing the requests to participate, the Commission staff will issue a subsequent notice in the **Federal Register** specifying the time, and place and a proposed agenda. For additional information, interested persons may contact Raymond Reid by telephone at (202) 219-2928 (or by e-mail raymond.reid@ferc.gov) or Mark Klose by telephone at (202) 219-2595 (or by e-mail mark.klose@ferc.gov).

Magalie R. Salas,
Secretary.

[FR Doc. 02-6240 Filed 3-15-02; 8:45 am]

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DEPARTMENT OF THE TREASURY

Customs Service

19 CFR Parts 24 and 111

RIN 1515-AC81

User Fees

AGENCY: Customs Service, Department of the Treasury

ACTION: Notice of proposed rulemaking.

SUMMARY: This document proposes to amend the Customs Regulations to reflect various legislative amendments to 19 U.S.C. 58c, the Customs user fee statute, including those made by the Miscellaneous Trade and Technical Corrections Act of 1999 and the Tariff Suspension and Trade Act of 2000. The proposed regulations set forth the new fee structure for passengers arriving in the United States aboard commercial vessels and aircraft, provide for application of a fee to ferries in limited circumstances, and clarify how Customs administers certain user fees. Also, minor conforming changes are proposed to the regulations pertaining to customs brokers.

DATES: Written comments must be received on or before May 17, 2002.

ADDRESSES: Written comments may be submitted to and inspected at the Regulations Branch, Office of Regulations and Rulings, U.S. Customs Service, 1300 Pennsylvania Avenue, NW., 3rd Floor, Washington, DC 20229.

FOR FURTHER INFORMATION CONTACT: Concerning user fees applicable to commercial vessel and aircraft passengers under § 24.22(g): Edward Matthews at (202) 927-0552. Concerning the various fee payment and information submission procedures under § 24.22: Robert T. Reiley at (202) 927-1504.

SUPPLEMENTARY INFORMATION:

Background

This document proposes changes concerning user fees to parts 24 and 111 of the Customs Regulations (19 CFR Parts 24 and 111). The changes to Part 24 involve § 24.22 and have several bases: (1) Some changes derive from provisions of the Miscellaneous Trade and Technical Corrections Act of 1999 (Pub. L. 106-36, 113 Stat. 127), signed into law on June 25, 1999; (2) one change is based on a provision of the Tariff Suspension and Trade Act of 2000 (Pub. L. 106-476, 114 Stat. 2101), signed into law on November 9, 2000; (3) some changes are based on other statutory provisions that have not previously been reflected in the regulations; (4) some changes are proposed to bring the regulations up to date with current administrative practices; (5) and one change is a technical correction. The changes to part 111 are intended to clarify administration of the annual user fee and the permit fees for customs brokers.

Proposed Changes Based on the Miscellaneous Trade and Technical Corrections Act of 1999

Section 2418 of the Miscellaneous Trade and Technical Corrections Act of 1999 (the Act) amended section 13031 of the Consolidated Omnibus Budget Reconciliation Act of 1985, codified at 19 U.S.C. 58c (section 58c), which established user fees for certain services performed by the Customs Service. These amendments to section 58c necessitate conforming amendments to the Customs Regulations.

On July 27, 1999, Customs issued a general notice in the **Federal Register** (64 FR 40648) that announced the statutory changes made by the Act and pointed out that these self-effectuating changes became effective on July 25, 1999. The notice also announced several other related changes affecting Customs administration of user fees. The notice indicated that appropriate amendments to the Customs Regulations would be published in due course. This document, issued as a notice of proposed rulemaking because the proposed changes include some that are not derived from self-effectuating statutory amendments, invites public comment on the proposed changes.

Prior Law

Under section 58c(a), Customs is authorized to collect specific fees charged for certain Customs inspectional services, including, in section 58c(a)(5), fees for passengers arriving in the United States aboard commercial vessels and aircraft. Under section 58c(d), the fees are collected from passengers by the companies that issue the ticket or travel document for transportation into the customs territory of the United States or that provide the actual transportation, and those companies remit the fees to Customs.

Immediately prior to enactment of the Act, section 58c(a)(5)(A) provided for a fee of \$6.50 per passenger arriving in the United States aboard a commercial vessel or commercial aircraft from a place outside the customs territory of the United States. However, this fee provision applied only to fiscal years 1994 (effective on January 1, 1994) through 1997. Thus, after fiscal year 1997, the \$6.50 fee was no longer in effect.

Immediately prior to enactment of the Act, section 58c(a)(5)(B), applicable to fiscal year 1998 and each following fiscal year, provided for a fee of \$5 per passenger arriving in the United States aboard a commercial vessel or commercial aircraft from a place outside the United States other than a place

referred to in section 58c(b)(1)(A)(i), that is, Canada, Mexico, a territory or a possession of the United States, or any adjacent island. (Section 24.22(g)(2)(i)(B) of the Customs Regulations (19 CFR 24.22(g)(2)(i)(B)) currently provides that the territories and possessions of the United States include American Samoa, Guam, the Northern Mariana Islands, Puerto Rico, and the U.S. Virgin Islands and that adjacent islands include all of the islands in the Caribbean Sea, the Bahamas, Bermuda, St. Pierre, Miquelon, and the Turks and Caicos Islands. However, this document includes discussion of a proposal to amend the provision concerning this list of adjacent islands.)

The effect of these provisions was to impose a fee structure as follows: (1) A fee of \$6.50 on commercial vessel and aircraft passengers arriving from locations outside the customs territory of the United States through September 30, 1997, then, (2) commencing on October 1, 1997, a fee of \$5 per commercial vessel and aircraft passenger arriving from a place outside the United States except for a passenger arriving from Canada, Mexico, a U.S. territory or possession, or an adjacent island. Thus, beginning with fiscal year 1998, there was no fee applicable under section 58c(a)(5) for commercial vessel or aircraft passengers arriving from Canada, Mexico, United States territories or possessions, or adjacent islands. (For Puerto Rico, this represented no change because Puerto Rico is part of the customs territory of the United States and thus no fee applied to Puerto Rico under section 58c(a)(5)(A).)

In addition, immediately prior to enactment of the Act, section 58c(b)(1)(A) provided that no fee may be charged under section 58c(a) in the case of the arrival of a passenger whose journey either originated in Canada, Mexico, a United States territory or possession, or an adjacent island or originated in the United States and was limited to Canada, Mexico, a United States territory or possession, or an adjacent island. (This prohibition was suspended during the period from January 1, 1994, through September 30, 1997 (under section 58c(b)(1)(C)).)

New Fee Structure

Paragraph (b)(1) of section 2418 of the Act amended sections 58c(a)(5)(A) and (B) to modify the above-discussed fee structure. The amendment accomplished two things: (1) It continued, in section 58c(a)(5)(A), the \$5 fee per passenger arriving in the United States aboard a commercial

vessel or aircraft from a place outside the United States other than Canada, Mexico, a United States territory or possession, or an adjacent island; and (2) it imposed, under section 58c(a)(5)(B), a fee of \$1.75 per passenger arriving aboard a commercial vessel (not commercial aircraft) from Canada, Mexico, a United States territory or possession, or an adjacent island. Thus, under the amended statute, no fee applies in the case of passengers arriving aboard commercial aircraft from Canada, Mexico, a United States territory or possession, or an adjacent island.

Customs notes that the amendment of section 58c(b)(1)(A) enables collection of the \$1.75 per passenger fee of amended section 58c(a)(5)(B). The amendment excepted that fee from the fee exemption provided by section 58c(b)(1)(A) that otherwise precludes application of a fee under section 58c(a)(5) in connection with the arrival of any passenger whose journey originated in Canada, Mexico, a United States territory or possession, or an adjacent island or which originated in the United States and was limited to those named places.

Customs proposes in this document to amend the Customs Regulations to conform to the new fee structure.

Procedures for Payment of the New Fees

Prior to the Act, only one fee applied to covered passengers under section 58c(a)(5), that is, \$5 prior to January 1, 1994, \$6.50 beginning on January 1, 1994, and \$5 beginning on October 1, 1997. With the Act's amendment of section 58c(a)(5), there are now two passenger fees, that is, the \$5.00 fee of section 58c(a)(5)(A) where applicable and the \$1.75 fee of section 58c(a)(5)(B) where applicable. Thus, since enactment of the Act, Customs must administer and account for two fees rather than one. This new fee structure requires amendment of the Customs Regulations to conform the regulatory procedures to the new fee structure.

Under the current Customs Regulations, it is the responsibility of the carriers, travel agents, tour wholesalers, or other parties issuing tickets or travel documents to collect the fee from all passengers who are subject to the fee (19 CFR 24.22(g)(3)). These parties must make payment of the collected fees to Customs no later than 31 days after the close of the calendar quarter in which the fees were required to be collected from the passengers (19 CFR 24.22(g)(4)). The regulation also provides (in § 24.22(g)(4)) that the quarterly fee payment must be accompanied by a statement that

includes the name, address, and taxpayer identification number of the party remitting the payment and the calendar quarter covered by the payment.

This document proposes to amend § 24.22(g)(3) (redesignated in the proposed regulation as § 24.22(g)(4)) to make clear that the party responsible for collecting the fee must collect a fee when an infant travels without a ticket or travel document. This follows Customs consistent practice of treating infants as passengers for purposes of the passenger fees. In this regard, Customs proposes to clarify this by adding to § 24.22(g)(1) a definition of the term "passenger" making it clear that it includes infants even if the carrier does not charge for their transportation and even if the infant is carried by another passenger rather than occupying a seat.

The document also proposes to amend § 24.22(g)(4) (redesignated as § 24.22(g)(5)) to require the following additional information in the statement: The total number of tickets for which fees were required to be collected, including the total number of infants traveling without a ticket or travel document for which fees were required to be collected; the total amount of fees collected and remitted; with respect to vessel fees, the total number of tickets and non-ticketed infants for which fees were required to be collected and the total amount of fees collected; and a breakdown of vessel fees collected and remitted under section 58c(a)(5)(A) (the \$5 per passenger fee) and section 58c(a)(5)(B) (the \$1.75 per passenger fee). This additional information is necessary to enable Customs to properly account for the fees now provided for under section 58c(a)(5).

The Tariff Suspension and Trade Act of 2000

A recent amendment to section 58c was made by section 1457 of the Tariff Suspension and Trade Act of 2000. Under section 1457, section 58c(b)(1)(A)(iii) was amended to provide an exception to the fee limitation relative to ferries. Prior to this amendment, ferries were excepted from application of the fees under section 58c(a). With this self-effectuating amendment (effective on November 24, 2000), ferries whose operations began on or after August 1, 1999, and who operate south of 27 degrees latitude and east of 89 degrees longitude are now subject to the commercial vessel fee of section 58c(a)(1) (19 CFR 24.22(b)(1)) (provided the ferry is of 100 net tons or more) and the \$1.75 commercial vessel passenger fee of section 58c(a)(5)(B) (proposed paragraph (g)(1)(ii) of 19 CFR

24.22). (Customs notes that the definition of "ferry" excludes vessels that provide transportation between places that are more than 300 miles apart. This requirement necessarily means that the \$1.75 commercial vessel passenger fee would be applicable because a ferry operating within the specified coordinates will arrive in the United States from a place that qualifies as an adjacent island under paragraph (g)(1)(iii) of this section. See the definition of "ferry" in 19 U.S.C. 58c(c)(1) and 19 CFR 24.22(a)(4).) This amendment necessitates conforming amendments to §§ 24.22(b)(4)(iv) and 24.22(g)(1) of the Customs Regulations.

Proposed Changes Based on Other Statutory Provisions

This document also proposes to include provisions in § 24.22(g) to cover the fee exemption provision set forth in section 58c(b)(1)(A)(iv) and the "one-time only fee" set forth in section 58c(b)(4)(B). These two statutory provisions are not reflected in the current regulation.

The fee exemption provision under section 58c(b)(1)(A)(iv) provides that no fee under section 58c(a)(5) applies to passengers arriving aboard commercial vessels traveling only between ports that are within the customs territory of the United States. The one-time only fee provision of section 58c(b)(4)(B) applies where a fee under section 58c(a)(5) is applicable to passengers arriving aboard a commercial vessel and the voyage is a single voyage involving two or more United States ports (in other words, the vessel proceeds coastwise to one or more United States ports after its initial arrival from a place outside the United States). This provision ensures that in the described situation, the applicable fee is charged only once for each passenger.

Finally, under section 58c(b)(1)(A)(i)(I)(dd), the term "adjacent islands" is given meaning by reference to the definition of that term found at 8 U.S.C. 1101(b)(5). The adjacent islands are set forth under § 24.22(g)(2)(i)(B) of the current Customs Regulations. The document proposes to amend the regulation in order to bring it up to date with the language of 8 U.S.C. 1101(b)(5). (See proposed § 24.22(g)(1)(iii).) All islands found in the current regulation are covered in the proposed regulation (although not explicitly in every case).

Proposed Changes Regarding Administrative Practices

Section 24.22(b)(3) of the Customs Regulations concerns the procedure for prepayment of the fee for the arrival of commercial vessels (that is, vessels of

100 net tons or more as well as barges and other bulk carriers arriving from Canada or Mexico). Section 24.22(c)(3) concerns the procedure for prepayment of the fee for the arrival of commercial vehicles. Section 24.22(d) concerns the fee for the arrival of railroad cars and includes, in paragraph (d)(3), procedures for prepayment of the fee and, in paragraph (d)(4)(ii), procedures for monthly statement filing and fee remittance. In § 24.22(e), which concerns the fee for the arrival of private vessels and private aircraft, paragraph (e)(1) covers payment of the fee at the time of arrival and paragraph (e)(2) covers the procedure for prepayment of the fee. Section 22.24(g)(4) covers the procedure for payment of fees for the arrival of passengers aboard commercial vessels and commercial aircraft. Section 24.22(h) concerns the annual customs broker permit fee. Section 24.22(i) concerns procedures for remittance of, and for submitting information relative to, the fees provided for under § 24.22.

This document proposes to amend the above regulatory provisions to reflect current fee payment and other practices, including clarification of the proper addresses for the mailing of payments, requirements for the user fee decal, and use of electronic and credit card payment options.

Technical Correction

Upon routine review of the Part 24 texts, Customs discovered erroneous references to § 142.13(c) (19 CFR 142.13(c)) in paragraphs (a), (c)(2), and (d) of § 24.25, which pertains to statement processing and automated clearinghouse procedures. Section 142.13(c) is currently reserved, and the reference in the above paragraphs of § 24.25 should instead be to § 142.13(b), which pertains to special classes of merchandise.

This document proposes to correct these erroneous references.

Conforming Changes to Part 111

Part 111 of the Customs Regulations (19 CFR part 111) pertains to customs brokers and includes, in §§ 111.19 and 111.96, references to the payment of the annual customs broker permit user fee referred to in § 24.22(h). This document proposes amendments to §§ 111.19 and 111.96 to conform to the change to § 24.22(h) referred to above and to clarify the payment procedure in connection with a national permit application.

Comments

Before adopting these proposed amendments as a final rule, consideration will be given to any

written comments timely submitted to Customs including comments on the clarity of the proposed rule and how it may be made easier to understand. Comments submitted will be available for public inspection in accordance with the Freedom of Information Act (5 U.S.C. 552), § 1.4 of the Treasury Department Regulations (31 CFR 1.4), and § 103.11(b) of the Customs Regulations (19 CFR 103.11(b)) on regular business days between the hours of 9 a.m. and 4:30 p.m. at the Regulations Branch, Office of Regulations and Rulings, U.S. Customs Service, 1300 Pennsylvania Avenue, NW, 3rd Floor, Washington, DC.

Executive Order 12866

This document does not meet the criteria for a "significant regulatory action" as specified in E.O. 12866.

Regulatory Flexibility Act

Based on the supplementary information set forth above and because the proposed amendments to the Customs Regulations concern collection of fees that are mandated by statute, it is certified, pursuant to the provisions of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*), that the proposed amendments, if adopted, will not have a significant economic impact on a substantial number of small entities. Accordingly, the proposed amendments are not subject to the regulatory analysis or other requirements of 5 U.S.C. 603 and 604.

Paperwork Reduction Act

The collections of information contained in § 24.22 have previously been approved by the Office of Management and Budget (OMB) under OMB control number 1515-0154 (User Fees). This notice of proposed rulemaking (NPRM) contains additional collections of information that have been submitted to OMB for review in accordance with the Paperwork Reduction Act of 1995 (44 U.S.C. 3507). An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information that lacks a valid control number.

The additional collections of information in these proposed regulations are at § 24.22(g)(5)(iv) and (v), pertaining to information required in the statement that must accompany a quarterly fee payment relative to passenger fees. This information is necessary to allow Customs to track and account for the two passenger fees mandated in the Miscellaneous Trade and Technical Corrections Act of 1999. The estimated burden to the public

resulting from the additional collections is as follows:

Estimated total annual reporting and/or recordkeeping burden: 100 hrs.

Estimated average annual burden per respondent/recordkeeper: 4 hrs.

Estimated number of respondents and/or recordkeepers: 25.

Estimated annual frequency of responses: 4.

Comments on the additional collections of information should be sent to the OMB, Attention: Desk Officer for the Department of the Treasury, Office of Information and Regulatory Affairs, Washington, DC 20503. A copy should also be sent to Customs at the address set forth in the "Address" section of this document.

Comments are invited on:

(a) Whether the additional collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility;

(b) The accuracy of the agency's estimate of the additional information collection burden;

(c) Ways to enhance the quality, utility, and clarity of the additional information to be collected;

(d) Ways to minimize the additional information collection burden on respondents, including through the use of automated collection techniques or other forms of information technology; and

(e) Estimates of capital or startup costs and costs of operations, maintenance, and purchase of services to provide the additional information.

Drafting Information

The principal author of this document was Bill Conrad, Office of Regulations and Rulings, U.S. Customs Service. Other personnel contributed in its development.

List of Subjects

19 CFR Part 24

Accounting, Claims, Customs duties and inspection, Fees, Financial and accounting procedures, Imports, Taxes, User fees.

19 CFR Part 111

Administrative practice and procedure, Brokers, Customs duties and inspection, Imports, Licensing.

Proposed Amendments to the Regulations

For the reasons stated in the preamble, parts 24 and 111 of the Customs Regulations (19 CFR parts 24 and 111) are proposed to be amended as follows:

PART 24—CUSTOMS FINANCIAL AND ACCOUNTING PROCEDURE

1. The authority citation for part 24 continues to read in part as follows:

Authority: 5 U.S.C. 301; 19 U.S.C. 58a–58c, 66, 1202 (General Note 23, Harmonized Tariff Schedule of the United States), 1505, 1624; 26 U.S.C. 4461, 4462; 31 U.S.C. 9701.

* * * * *

2. It is proposed to amend § 24.22 by:
a. Revising paragraphs (b)(3), (b)(4)(iv), and (c)(3);

b. In paragraph (d), revising the second sentence of paragraph (d)(3), adding a new sentence at the end of paragraph (d)(4)(ii), and, in the last sentence of paragraph (d)(5), removing the words “, in accordance with the procedures set forth in paragraph (i)(2) of this section”

c. Revising paragraphs (e)(1) and (e)(2);

d. In paragraph (g), revising paragraph (g)(1), redesignating paragraphs (g)(2) through (g)(7) as (g)(3) through (g)(8), adding new paragraph (g)(2), revising newly redesignated paragraphs (g)(3), (g)(4), and (g)(5), and, at the end of the last sentence of newly redesignated paragraph (g)(7), removing the words “, in accordance with the procedures set forth in paragraph (i)(2) of this section” and

e. Revising paragraphs (h) and (i).
The revisions read as follows:

§ 24.22 Fees for certain services.

* * * * *

(b) * * *

(3) *Prepayment.* The vessel operator, owner, or agent may at any time prepay the maximum calendar year amount specified in paragraph (b)(1)(ii) or (b)(2)(ii) of this section, or any remaining portion of that amount if individual arrival fees have already been paid on the vessel for that calendar year. Prepayment must be made at a Customs port office. When prepayment is for the remaining portion of a maximum calendar year amount, certified copies of receipts (Customs Form 368 or 368A) issued for individual arrival fee payments during the calendar year must accompany the payment.

(4) *Exceptions.* * * *

(iv) A ferry except for a ferry that began operations on or after August 1, 1999, and operates south of 27 degrees latitude and east of 89 degrees longitude.

(c) * * *

(3) *Prepayment.* The owner, agent, or person in charge of a commercial vehicle may at any time prepay a fee of \$100 to cover all arrivals of that vehicle during a calendar year or any remaining portion of a calendar year. Prepayment

must be made in accordance with the procedures set forth in this paragraph and paragraph (i) of this section. Prepayment may be sent by mail, with a properly completed Customs Form 339, Annual User Fee Decal Request, to the following address: U.S. Customs Service, Decal Program Administrator, PO Box 382030, Pittsburgh, PA 15250–8030. Alternatively, the decal request and prepayment by credit card may be made via the Internet through the “Traveler Information” links at Customs website (<http://www.customs.gov>). A third option, prepayment at the port, is subject to the port director’s discretion to maintain user fee decal inventories. Once the prepayment has been made under this paragraph, a decal will be issued to be permanently affixed by adhesive to the lower left hand corner of the vehicle windshield or on the left wing window, and otherwise in accordance with the accompanying instructions, to show that the vehicle is exempt from payment of the fee for individual arrivals during the applicable calendar year or any remaining portion of that year.

(d) * * *

(3) *Prepayment.* * * * The prepayment, accompanied by a letter setting forth the railroad car number(s) covered by the payment, the calendar year to which the payment applies, a return address, and any additional information required under paragraph (i) of this section, shall be mailed to: U.S. Customs Service, National Finance Center, Collections Section, PO Box 68907, Indianapolis, IN 46268 (or, if for overnight delivery, to: the same addressee at 6026 Lakeside Blvd., Indianapolis, IN 46278).

(4) *Statement filing and payment procedures.* * * *

(ii) * * * Payment must be made in accordance with this paragraph and paragraph (i) of this section and must be sent by mail to the following address: U.S. Customs Service, National Finance Center, Collections Section, PO Box 68907, Indianapolis, IN 46268 (or, if for overnight delivery, to: the same addressee at 6026 Lakeside Blvd., Indianapolis, IN 46278).

* * * * *

(e) *Fee for arrival of a private vessel or private aircraft.*

(1) *Fee.* Except as provided in paragraph (e)(3) of this section, the master or other person in charge of a private vessel or private aircraft must, upon first arrival in any calendar year, proceed to Customs and tender the sum of \$25 to cover services provided in connection with all arrivals of that vessel or aircraft during that calendar

year. A properly completed Customs Form 339, Annual User Fee Decal Request, must accompany the payment. Upon payment of the annual fee, a decal will be issued to be permanently affixed by adhesive to the vessel or aircraft, and otherwise in accordance with accompanying instructions, as evidence that the fee has been paid. Except in the case of private aircraft, and aircraft landing at user fee airports authorized under 19 U.S.C. 58b, all overtime charges provided for in this part remain payable notwithstanding payment of the fee specified in this paragraph.

(2) *Prepayment.* A private vessel or private aircraft owner or operator may, at any time during the calendar year, prepay the \$25 annual fee specified in paragraph (e)(1) of this section. Prepayment must be made in accordance with the procedures set forth in this paragraph and paragraph (i) of this section. Prepayment may be sent by mail, along with a properly completed Customs Form 339, Annual User Fee Decal Request, to the following address: U.S. Customs Service, Decal Program Administrator, PO Box 382030, Pittsburgh, PA 15250–8030. Alternatively, the decal request and prepayment by credit card may be made via the Internet through the “Traveler Information” links at Customs website (<http://www.customs.gov>). A third option, prepayment at the port, is subject to the port director’s discretion to maintain user fee decal inventories.

* * * * *

(g) *Fees for arrival of passengers aboard commercial vessels and commercial aircraft.*

(1) *Fees.* (i) Subject to paragraphs (g)(1)(ii) and (g)(3) of this section, a fee of \$5 must be collected and remitted to Customs for services provided in connection with the arrival of each passenger aboard a commercial vessel or commercial aircraft from a place outside the United States, other than Canada, Mexico, one of the territories and possessions of the United States, or one of the adjacent islands, in either of the following circumstances:

(A) When the journey of the arriving passenger originates in a place outside the United States other than Canada, Mexico, one of the territories or possessions of the United States, or one of the adjacent islands; or

(B) When the journey of the arriving passenger originates in the United States and is not limited to Canada, Mexico, territories and possessions of the United States, and adjacent islands.

(ii) Subject to paragraph (g)(3) of this section, a fee of \$1.75 must be collected and remitted to Customs for services

provided in connection with the arrival of each passenger aboard a commercial vessel from Canada, Mexico, one of the territories and possessions of the United States, or one of the adjacent islands, regardless of whether the journey of the arriving passenger originates in a place outside the United States or in the United States.

(iii) For purposes of this paragraph (g), the term "territories and possessions of the United States" includes American Samoa, Guam, the Northern Mariana Islands, Puerto Rico, and the U.S. Virgin Islands, and the term "adjacent islands" includes Saint Pierre, Miquelon, Cuba, the Dominican Republic, Haiti, Bermuda, the Bahamas, Barbados, Jamaica, the Windward and Leeward Islands, Trinidad, Martinique, and other British, French, and Netherlands territory or possessions in or bordering on the Caribbean Sea.

(iv) For purposes of this paragraph (g), a journey, which may encompass multiple destinations and more than one mode of transportation, will be

deemed to originate in the location where the person's travel begins under cover of a transaction which includes the issuance of a ticket or travel document for transportation into the customs territory of the United States.

(v) For purposes of this paragraph (g), the term *passenger* means a natural person for whom transportation is provided and includes an infant whether a separate ticket or travel document is issued for the infant or the infant occupies a seat or is held or carried by another passenger.

(vi) For purposes of paragraph (g)(1)(ii) of this section, the term "commercial vessel" includes any ferry that began operations on or after August 1, 1999, and operates south of 27 degrees latitude and east of 89 degrees longitude.

(vii) In the case of a commercial vessel making a single voyage involving two or more United States ports, the applicable fee prescribed under paragraph (g)(1)(i) or (g)(1)(ii) of this section is required to be charged only one time for each passenger.

(2) *Fee chart.* The chart set forth below outlines the application of the fees specified in paragraphs (g)(1)(i) and (ii) of this section with reference to the place where the passenger's journey originates and with reference to the place from which the passenger arrives in the United States (that is, the last stop on the journey prior to arrival in the United States). In the chart:

(i) SL stands for "Specified Location" and means Canada, Mexico, any territories and possessions of the United States, and any adjacent islands;

(ii) The single asterisk (*) means that the journey originating in the United States is limited to travel to one or more Specified Locations;

(iii) The double asterisk (**) means that the journey originating in the United States includes travel to at least one place other than a Specified Location; and

(iv) N/A indicates that the facts presented in the chart preclude application of the fee.

Place where journey originates (see (g)(1)(iv)):	Fee status for arrival from SL:		Fee status for arrival from other than SL:	
	Vessel	Aircraft	Vessel	Aircraft
SL	\$1.75	(¹)	(¹)	(¹)
Other than SL or U.S.	\$1.75	(¹)	\$5	\$5.
U.S.*	\$1.75	(¹)	N/A	N/A.
U.S.**	\$1.75	(¹)	\$5	\$5.

¹ No fee.

(3) *Exceptions.* The fees specified in paragraph (g)(1) of this section will not apply to the following categories of arriving passengers:

(i) Crew members and persons directly connected with the operation, navigation, ownership or business of the vessel or aircraft, provided that the crew member or other person is traveling for an official business purpose and not for pleasure;

(ii) Diplomats and other persons in possession of a visa issued by the United States Department of State in class A-1, A-2, C-2, C-3, G-1 through G-4, or NATO 1-6;

(iii) Persons arriving as passengers on any aircraft used exclusively in the governmental service of the United States or a foreign government, including any agency or political subdivision of the United States or foreign government, so long as the aircraft is not carrying persons or merchandise for commercial purposes. Passengers on commercial aircraft under contract to the U.S. Department of Defense are exempted if they have been

precleared abroad under the joint DOD/ Customs Military Inspection Program;

(iv) Persons arriving on an aircraft due to an emergency or forced landing when the original destination of the aircraft was a foreign airport;

(v) Persons who are in transit to a destination outside the United States and for whom Customs inspectional services are not provided;

(vi) Persons departing from and returning to the same United States port as passengers on board the same vessel without having touched a foreign port or place; and

(vii) Persons arriving as passengers on board a commercial vessel traveling only between ports that are within the customs territory of the United States.

(4) *Fee collection procedures.* (i) Each air or sea carrier, travel agent, tour wholesaler, or other party issuing a ticket or travel document for transportation into the customs territory of the United States is responsible for collecting from the passenger the applicable fee specified in paragraph (g)(1) of this section, including the fee applicable to any infant traveling

without a separate ticket or travel document. The fee must be separately identified with a notation "Federal inspection fees" on the ticket or travel document issued to the passenger to indicate that the required fee has been collected. A fee relative to an infant traveling without a ticket or travel document may be identified instead with the notation on a receipt or other document issued for that purpose or to record the infant's travel. If the ticket or travel document, or a receipt or other document issued relative to an infant traveling without a ticket or travel document, is not so marked and was issued in a foreign country, the fee must be collected by the departing carrier upon departure of the passenger from the United States. If the fee is collected at the time of departure from the United States, the carrier making the collection must issue a receipt to the passenger. U.S.-based tour wholesalers who contract for passenger space and issue non-carrier tickets or travel documents must collect the fee in the same manner as a carrier.

(ii) Collection of the fee under paragraph (g)(1)(i) of this section will include the following circumstances:

(A) When a through ticket or travel document is issued covering (or a receipt or other document issued for an infant traveling without a ticket or travel document indicates that the infant's journey is covering) a journey into the customs territory of the United States which originates in and arrives from a place outside the United States other than Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island;

(B) When a return ticket or travel document is issued (or a receipt or other document that indicates an infant traveling without a return ticket or travel document is issued) in connection with a journey which originates in the United States, includes a stop in a place other than Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island, and the return arrival in the United States is from a place other than one of these specified places; and

(C) When a passenger on a journey in transit through the United States to a foreign destination arrives in the customs territory of the United States from a place other than Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island, is processed by Customs, and the journey does not originate in one of these specified places.

(iii) Collection of the fee under paragraph (g)(1)(ii) of this section will include the following circumstances:

(A) When a through ticket or travel document is issued covering (or a receipt or other document issued for an infant traveling without a ticket or travel document indicates that the infant's journey is covering) a journey into the customs territory of the United States from Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island;

(B) When a return ticket or travel document is issued (or a receipt or other document that indicates an infant traveling without a return ticket or travel document is issued) in connection with a journey which originates in the United States and the return arrival in the United States is from Canada, Mexico, one of the territories and possessions of the United States, or an adjacent island; and

(C) When a passenger on a journey in transit through the United States to a foreign destination arrives in the customs territory of the United States from Canada, Mexico, one of the territories and possessions of the United

States, or an adjacent island and is processed by Customs.

(5) *Quarterly payment and statement procedures.* Payment to Customs of the fees required to be collected under paragraph (g)(1) of this section must be made no later than 31 days after the close of the calendar quarter in which the fees were required to be collected from the passenger. Payment of the fees must be made, in accordance with the procedures set forth in this paragraph and paragraph (i) of this section, by the party required to collect the fee under paragraph (g)(4)(1) of this section. Each quarterly fee payment must be sent to the following address: U.S. Customs Service, National Finance Center, Collections Section, P.O. Box 68907, Indianapolis, IN 46268 (or, if for overnight delivery, to: the same addressee at 6026 Lakeside Blvd., Indianapolis, IN 46278). Overpayments and underpayments may be accounted for by an explanation with, and adjustment of, the next due quarterly payment to Customs. The quarterly payment must be accompanied by a statement that includes the following information:

(i) The name and address of the party remitting payment;

(ii) The taxpayer identification number of the party remitting payment;

(iii) The calendar quarter covered by the payment;

(iv) The total number of tickets for which fees were required to be collected, the total number of infants traveling without a ticket or travel document for which fees were required to be collected, and the total amount of fees collected and remitted; and

(v) For commercial vessel passengers, the total number of tickets for which fees were required to be collected, the total number of infants traveling without a ticket or travel document for which fees were required to be collected, the total amount of fees collected and remitted to Customs, and a separate breakdown of the foregoing information relative to the \$5 vessel passenger fee collected and remitted under paragraph (g)(1)(i) of this section and the \$1.75 vessel passenger fee collected and remitted under paragraph (g)(1)(ii) of this section.

* * * * *

(h) *Annual customs broker permit fee.* Customs brokers are subject to an annual fee for each district permit and for a national permit held by an individual, partnership, association, or corporation, as provided in § 111.96(c) of this chapter. The annual fee for each district permit must be submitted to the port through which the broker was

granted the permit. The annual fee for a national permit must be submitted to the port through which the broker's license is delivered.

(i) *Information submission and fee remittance procedures.* In addition to any information specified elsewhere in this section, each payment made by mail must be accompanied by information identifying the person or organization remitting the fee, the type of fee being remitted (for example, railroad car, commercial truck, private vessel), and the time period to which the payment applies. All fee payments required under this section must be in the amounts prescribed and must be made in U.S. currency, or by check or money order payable to the United States Customs Service, in accordance with the provisions of § 24.1 of this part. Authorization for making payments electronically can be obtained by writing to the National Finance Center, Collections Section, 6026 Lakeside Blvd., Indianapolis, IN 46278. Where payment is made at a Customs port, credit cards will be accepted only where the port is equipped to accept credit cards for the type of payment being made. If payment is made by check or money order, the check or money order must be annotated with the appropriate class code. The applicable class codes and payment locations for each fee are as follows:

(1) Fee under paragraph (b)(1) of this section (commercial vessels of 100 net tons or more other than barges and other bulk carriers from Canada or Mexico): class code 491. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment at the port in accordance with paragraph (b)(3) of this section;

(2) Fee under paragraph (b)(2) of this section (barges and other bulk carriers from Canada or Mexico): class code 498. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment at the port in accordance with paragraph (b)(3) of this section;

(3) Fee under paragraph (c) of this section (commercial vehicles): for each individual arrival, class code 492; for prepayment of the maximum calendar year fee, class code 902. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment in accordance with paragraph (c)(3) of this section;

(4) Fee under paragraph (d) of this section (railroad cars): for each individual arrival (under the monthly payment and statement filing

procedure), class code 493; for prepayment of the maximum calendar year fee, class code 903. Payment location: for individual arrivals (monthly payment and statement filing), see paragraph (d)(4)(ii) of this section; for prepayment, see paragraph (d)(3) of this section;

(5) Fee under paragraph (e) of this section (private vessels and aircraft): for private vessels, class code 904; for private aircraft, class code 494. Payment location: port of arrival for each individual arrival (fee to be collected by Customs at the time of arrival) or prepayment in accordance with paragraph (e)(2) of this section;

(6) Fee under paragraph (f) of this section (dutiable mail): class code 496. Payment location: see paragraph (f) of this section;

(7) Fee under paragraph (g)(1)(i) of this section (the \$5 fee for commercial vessel and commercial aircraft passengers): class code 495. Payment location: see paragraph (g)(5) of this section;

(8) Fee under paragraph (g)(1)(ii) of this section (the \$1.75 fee for commercial vessel passengers): class code 484. Payment location: see paragraph (g)(5) of this section; and

(9) Fee under paragraph (h) of this section (customs broker permits): for district permits, class code 497; for national permits, class code 997. Payment location: see paragraph (h) of this section.

* * * * *

3. It is proposed to amend § 24.25 in paragraphs (a), (c)(2), and (d) by removing the reference “§ 142.13(c)” wherever it appears and adding, in its place, the reference “§ 142.13(b)”.

PART 111—CUSTOMS BROKERS

1. The authority citation for Part 111 continues to read in part as follows:

Authority: 19 U.S.C. 66, 1202, (General Note 23, Harmonized Tariff Schedule of the United States), 1624, 1641.

* * * * *

Section 111.96 also issued under 19 U.S.C. 58c; 31 U.S.C. 9701.

2. It is proposed to amend § 111.19 by revising paragraphs (c) and (f)(4) to read as follows:

§ 111.19 Permits.

* * * * *

(c) *Fees.* Each application for a district permit under paragraph (b) of this section must be accompanied by the \$100 and \$125 fees specified in §§ 111.96(b) and (c). In the case of an application for a national permit under paragraph (f) of this section, the \$100 fee specified in § 111.96(b) and the \$125

fee specified in § 111.96(c) must be paid at the port through which the applicant's license was delivered (see § 111.15) prior to submission of the application. The \$125 fee specified in § 111.96(c) also must be paid in connection with the issuance of an initial district permit concurrently with the issuance of a license under paragraph (a) of this section.

* * * * *

(f) National permit. * * *

(4) Attach a receipt or other evidence showing that the fees specified in § 111.96(b) and (c) have been paid in accordance with paragraph (c) of this section.

* * * * *

3. It is proposed to amend § 111.96 by revising paragraph (b); and in paragraph (c) by removing from the second sentence the words “or upon filing the application for the” and adding in their place the words “or in connection with the filing of an application for a”; and by removing from the same sentence the reference “§ 111.19(f)(4)” and adding in its place “§ 111.19(c)”. The revision reads as follows:

§ 111.96 Fees.

* * * * *

(b) *Permit fee.* A fee of \$100 must be paid in connection with each permit application under § 111.19 to defray the costs of processing the application, including an application for reinstatement of a permit that was revoked by operation of law or otherwise.

* * * * *

Charles W. Winwood,

Acting Commissioner of Customs.

Approved: March 13, 2002.

Timothy E. Skud,

Acting Deputy Assistant Secretary of the Treasury.

[FR Doc. 02–6369 Filed 3–15–02; 8:45 am]

BILLING CODE 4820–02–P

DEPARTMENT OF DEFENSE

Department of the Air Force

32 CFR Part 901

RIN 0701–AA58

Appointment to the United States Air Force Academy

AGENCY: Department of the Air Force, Department of Defense.

ACTION: Withdrawal of proposed rule.

SUMMARY: The Department of the Air Force had proposed to revise its

regulation on processing nominations and appointments to the United States Air Force Academy. The proposed revision was never finally coordinated and is no longer current.

DATES: The proposed rule published on December 1, 1997 at 62 FR 63485 is withdrawn as of March 28, 2002.

FOR FURTHER INFORMATION CONTACT: Colonel James W. Spencer, (719) 333–2251.

Pamela D. Fitzgerald,

Air Force Federal Register Liaison Officer.

[FR Doc. 02–6340 Filed 3–15–02; 8:45 am]

BILLING CODE 5001–05–P

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[CGD13–02–002]

RIN 2115–AA97

Security Zone; Portland Rose Festival on Willamette River

AGENCY: Coast Guard, DOT.

ACTION: Notice of proposed rulemaking.

SUMMARY: The Coast Guard proposes a temporary security zone surrounding the City of Portland's Waterfront Park to include all waters of the Willamette River, from surface to bottom, between the Hawthorne and Steel bridges and underneath these bridges. Recent terrorist attacks against the United States necessitate this action to properly safeguard all vessels participating in the 2002 Portland Rose Festival from terrorism, sabotage, or other subversive acts. We anticipate the security zone will have limited effects on commercial traffic and significant effects on recreational boaters; ensuring timely escorts through this security zone is a high priority of the Captain of the Port.

DATES: Comments and related material must reach the Coast Guard no later than May 2, 2002.

ADDRESSES: You may mail comments and related material to U.S. Coast Guard Marine Safety Office/Group Portland, 6767 N. Basin Ave, Portland, Oregon 97217. Comments and material received from the public, as well as documents indicated in this preamble as being available in the docket, will become part of this docket and will be available for inspection or copying at U.S. Coast Guard Marine Safety Office/Group Portland between 7 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Lieutenant Junior Grade Jeff Pile, c/o Captain of the Port, Portland Oregon at (503) 240-2585.

SUPPLEMENTARY INFORMATION:

Request for Comments

We encourage you to participate in this rulemaking by submitting comments and related material. If you do so, please include your name and address, identify the docket number for this rulemaking (CGD13-02-002), indicate the specific section of this document to which each comment applies, and give the reason for each comment. Please submit all comments and related material in an unbound format, no larger than 8½ by 11 inches, suitable for copying. If you would like to know your submission reached us, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period. We may change this proposed rule in view of them.

Public Meeting

We do not now plan to hold a public meeting. But you may submit a request for a meeting by writing to U.S. Coast Guard Marine Safety Office/Group Portland at the address under **ADDRESSES** explaining why one would be beneficial. If we determine that one would aid this rulemaking, we will hold one at a time and place announced by a separate notice in the **Federal Register**.

Background and Purpose

This security zone is necessary to provide for the safety and security of vessels participating in the 2002 Portland Rose Festival in the navigable waters of the United States.

Discussion of Proposed Rule

This rule, for safety and security concerns, would control vessel movements in a regulated area surrounding vessels participating in the 2002 Portland Rose Festival. U.S. Naval Vessels are covered under 33 CFR 165 subpart G—Protection of Naval Vessels; however, the Portland Rose Festival is a major maritime event that draws many different vessels including Navy, Coast Guard, Army Corps of Engineers, and Canadian. It is crucial that the same level of security be provided to all participating vessels. Entry into this zone would be prohibited unless authorized by the Captain of the Port, Portland or his designated representatives. Commercial vessels that typically transit this section of the Willamette River will be pre-designated

and will suffer only minor inconveniences.

Recreational vessels may suffer from extended delays and can anticipate a vessel inspection. Recreational vessels are encouraged to avoid this area. Recreational vessels will be allowed into the zone on a case-by-case basis following extensive security measures, and as operations permit. Coast Guard personnel will enforce this security zone and the Captain of the Port may be assisted by other federal, state, or local agencies.

Good cause exists to shorten the notice and comment period of this notice of proposed rulemaking. The normal 90 day comment period has been shortened to 45 days to allow the Coast Guard to evaluate all comments received, make appropriate modifications to the proposed rule, and publish the final rule at least 30 days prior to the implementation of the security zone. Although this annual event was known to the Coast Guard well in advance, this notice was not published earlier due to extensive additional considerations that needed to be addressed following the increased security measures necessary to properly safeguard military assets following the September 11, 2001 terrorist attacks on the United States.

Regulatory Evaluation

This proposed rule is not a “significant regulatory action” under section 3(f) of Executive Order 12866, Regulatory Planning and Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not “significant” under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040, February 26, 1979).

We expect the economic impact of this proposed rule to be so minimal that a full Regulatory Evaluation under paragraph 10e of the regulatory policies and procedures of DOT is unnecessary.

This expectation is based on adequate resources allowing vessel approvals from the Captain of the Port or his designated representatives to transit through the regulated area. For the above reasons, the Coast Guard only anticipates minor economic impact.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601–612), we have considered whether this proposed rule would have a significant economic impact on a substantial number of small entities. The term “small entities” comprises

small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this proposed rule would not have a significant economic impact on a substantial number of small entities. This proposed rule would affect the following entities, some of which might be small entities: the owners or operators of vessels intending to transit or anchor in this portion of the Willamette River. The likely impacts to small entities would include minor time delays, potential inspections, and possibly non-entrance if the Captain of the Port or his designated representatives sense the vessels participating in the Rose Festival are threatened. The security zone will not have a significant economic impact because adequate resources will allow vessels timely approval from the Captain of the Port or his designated representatives to transit through the regulated area.

If you think that your business, organization, or governmental jurisdiction qualifies as a small entity and that this rule would have a significant economic impact on it, please submit a comment (see **ADDRESSES**) explaining why you think it qualifies and how and to what degree this rule would economically affect it.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104–121), we want to assist small entities in understanding this proposed rule so that they can better evaluate its effects on them and participate in the rulemaking. If the proposed rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section.

Collection of Information

This proposed rule would call for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed

this proposed rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this proposed rule would not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

Taking of Private Property

This proposed rule would not effect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This proposed rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this proposed rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and would not create an environmental risk to health or risk to safety that might disproportionately affect children.

Indian Tribal Governments

This proposed rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it would not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. We invite your comments on how this proposed rule might impact tribal governments, even if that impact may not constitute a “tribal implication” under the Order.

Energy Effects

We have analyzed this proposed rule under Executive Order 13211, Actions Concerning Regulations That

Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a “significant energy action” under that order because it is not a “significant regulatory action” under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this proposed rule and concluded that, under figure 2–1, paragraph (34)(g), of Commandant Instruction M16475.1D, this rule is categorically excluded from further environmental documentation because the temporary security zone would not last longer than one week in duration. The temporary security zone would be established on Wednesday, June 5, 2002, with the arrival of the first vessel to the City of Portland’s Waterfront Park and extend until the last vessel departs the Waterfront Park on Monday, June 10, 2002. A “Categorical Exclusion Determination” is available in the docket where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05–1(g), 6.04–1, 6.04–6, 160.5; 49 CFR 1.46.

2. Add § 165.T13–002 to read as follows:

§ 165.T13–002 Security Zone; Portland Rose Festival on Willamette River.

(a) *Location.* The following area is a security zone: All waters of the Willamette River, from surface to bottom, between the Hawthorne and Steel bridges and underneath these bridges.

(b) *Regulations.* (1) In accordance with § 165.33, entry into this zone is prohibited unless authorized by the Coast Guard Captain of the Port, Portland or his designated

representatives. Section 165.33 also contains other general requirements.

(2) Persons desiring to transit the area of the security zone may contact the Captain of the Port on VHF channel 16 (156.8 MHz) or VHF channel 22A (157.1 MHz) to seek permission to transit the area. If permission is granted, all persons and vessels shall comply with the instructions of the Captain of the Port or his or her designated representative.

(c) **Authority.** In addition to 33 U.S.C. 1231, the authority for this section includes 33 U.S.C. 1226.

(d) *Effective period.* This section is effective from Wednesday, June 5, 2002, through Monday, June 10, 2002.

Dated: March 1, 2002.

J. D. Spitzer,

Captain, U.S. Coast Guard, Captain of the Port, Portland.

[FR Doc. 02–6361 Filed 3–15–02; 8:45 am]

BILLING CODE 4910–15–P

DEPARTMENT OF TRANSPORTATION

Coast Guard

33 CFR Part 165

[COTP Pittsburgh–02–005]

RIN 2115–AA97

Security Zone; Ohio River Mile 34.6 to 35.1, Shippingport, Pennsylvania

AGENCY: Coast Guard, DOT.

ACTION: Notice of proposed rulemaking.

SUMMARY: The Coast Guard proposes to establish a security zone encompassing all waters extending 200 feet from the shoreline of the left descending bank on the Ohio River, beginning from mile marker 34.6 and ending at mile marker 35.1. This security zone is necessary to protect the First Energy Nuclear Power Plant in Shippingport, Pennsylvania, from any and all subversive actions from any groups or individuals whose objective it is to cause disruption to the daily operations of the First Energy Nuclear Power Plant. Entry of vessels into this security zone is prohibited unless authorized by the Coast Guard Captain of the Port St. Louis or his designated representative.

DATES: Comments and related material must reach the Coast Guard on or before April 17, 2002.

ADDRESSES: You may mail comments and related material to Marine Safety Office Pittsburgh, Suite 1150 Kossman Bldg., 100 Forbes Ave. Pittsburgh, PA 15222–1371. Marine Safety Office Pittsburgh maintains the public docket for this rulemaking. Comments and

material received from the public, as well as documents indicated in this preamble as being available in the docket, will become part of this docket and will be available for inspection or copying at Marine Safety Office Pittsburgh, Suite 1150 Kossman Bldg., 100 Forbes Ave. Pittsburgh, PA between 8 a.m. and 4 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Chief Petty Officer Brian Smith, Marine Safety Office Pittsburgh at (412) 644-5808.

SUPPLEMENTARY INFORMATION:

Request for Comments

We encourage you to participate in this rulemaking by submitting comments and related material. If you do so, please include your name and address, identify the docket number for this rulemaking [COTP Pittsburgh 02-005], indicate the specific section of this document to which each comment applies, and give the reason for each comment. Please submit all comments and related material in an unbound format, no larger than 8½ by 11 inches, suitable for copying. If you would like to know that your submission reached us, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period. We may change this proposed rule in view of them.

Public Meeting

We do not now plan to hold a public meeting. But you may submit a request for a meeting by writing to Marine Safety Office Pittsburgh at the address under **ADDRESSES** explaining why one would be beneficial. If we determine that one would aid this rulemaking, we will hold one at a time and place announced by a separate notice in the **Federal Register**.

Background and Purpose

On September 11, 2001, both towers of the World Trade Center and the Pentagon were attacked by terrorists. In response to these terrorist acts, heightened awareness and security of our ports and harbors is necessary. To immediately enhance that security the Captain of the Port, Pittsburgh established a temporary security zone on the Ohio River in the vicinity of the First Energy Nuclear Power Plant, in Shippingport, PA. The temporary final rule was published March 4, 2002 in the **Federal Register** Volume 67, Number 42, page 9589 (67 FR 9589) and remains in effect until 8 a.m. on June 15, 2002.

Because the generalized high-level threat environment has persisted longer

than expected, the Captain of the Port, Pittsburgh has determined that there is a need for this security zone to remain in effect indefinitely. This security zone will reduce the risk of a terrorist incident in this generalized high-level threat environment. It reduces the potential of a waterborne attack on the facility enhancing public health and safety, and common defense and security, at this location and surrounding areas.

The location of this security zone will limit access to only the waters immediately adjacent to the facility and will permit vessels to safely navigate around the facility. Navigation around the facility will not be hindered by the establishment of this security zone.

Discussion of Proposed Rule

A security zone is proposed for all water extending 200 feet from the shoreline of the left descending bank on the Ohio River from mile marker 34.6 to 35.1. This zone is designed to increase protection for the First Energy Nuclear Power Plant in Shippingport, PA. This security zone will reduce the risk of a terrorist incident in this generalized high-level threat environment. It reduces the potential of a waterborne attack on the facility enhancing public health and safety, and common defense and security, at this location and surrounding areas. All vessels are prohibited from entering the zone without the permission of the Captain of the Port Pittsburgh.

Regulatory Evaluation

This proposed rule is not a "significant regulatory action" under section 3(f) of Executive Order 12866, Regulatory Planning and Review, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order. It is not "significant" under the regulatory policies and procedures of the Department of Transportation (DOT)(44 FR 11040, February 26, 1979).

We expect the economic impact of this proposed rule to be so minimal that a full Regulatory Evaluation under paragraph 10e of the regulatory policies and procedures of DOT is unnecessary. This rule will not obstruct the regular flow of vessel traffic and will allow vessel traffic to pass safely around the security zone and vessels may be permitted to enter the security zone on a case-by-case basis.

Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601-612), we have considered

whether this proposed rule would have a significant economic impact on a substantial number of small entities. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this proposed rule would not have a significant economic impact on a substantial number of small entities.

This security zone will not have an impact on a substantial number of small entities because this proposed rule will not obstruct the regular flow of vessel traffic and will allow vessel traffic to pass safely around the security zone.

If you think that your business, organization, or governmental jurisdiction qualifies as a small entity and that this rule would have a significant economic impact on it, please submit a comment (see **ADDRESSES**) explaining why you think it qualifies and how and to what degree this rule would economically affect it.

Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104-121), we want to assist small entities in understanding this proposed rule so that they can better evaluate its effects on them and participate in the rulemaking. If the proposed rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact Chief Petty Officer Brian Smith, Marine Safety Office Pittsburgh at (412) 644-5808.

Collection of Information

This proposed rule would call for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520).

Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this proposed rule under that Order and have determined that it does not have implications for federalism.

Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531-1538) requires

Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 or more in any one year. Though this proposed rule would not result in such an expenditure, we do discuss the effects of this proposed rule elsewhere in this preamble.

Taking of Private Property

This proposed rule would not effect a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

Civil Justice Reform

This proposed rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

Protection of Children

We have analyzed this proposed rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and would not create an environmental risk to health or risk to safety that might disproportionately affect children.

Indian Tribal Governments

This proposed rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it would not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. We invite your comments on how this proposed rule might impact tribal governments, even if that impact may not constitute a "tribal implication" under the Order.

Energy Effects

We have analyzed this proposed rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a "significant energy action" under that order because it is not a "significant regulatory action" under Executive Order 12866 and is not likely to have a significant adverse effect

on the supply, distribution, or use of energy. It has not been designated by the Administrator of the Office of Information and Regulatory Affairs as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

Environment

We have considered the environmental impact of this proposed rule and concluded that, under figure 2-1, paragraph (34)(g), of Commandant Instruction M16475.ID, this proposed rule is categorically excluded from further environmental documentation because this rule is not expected to result in any significant adverse environmental impact as described in the National Environmental Policy Act of 1969 (NEPA). A "Categorical Exclusion Determination" is available in the docket where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191, 33 CFR 1.05-1(g), 6.04-1, 6.04-6, 160.5; 49 CFR 1.46.

2. Add § 165.820 to read as follows:

§ 165.820 Security Zone; Ohio River Mile 34.6 to 35.1, Shippingport, Pennsylvania.

(a) *Location.* The following area is a security zone: The waters of the Ohio River, extending 200 feet from the shoreline of the left descending bank beginning from mile marker 34.6 and ending at mile marker 35.1.

(b) *Regulations.* (1) Entry into or remaining in this zone is prohibited unless authorized by the Coast Guard Captain of the Port, Pittsburgh.

(2) Persons desiring to transit the area of the security zone may contact the Captain of the Port Pittsburgh at telephone number 412-644-5808 or on VHF channel 16 to seek permission to transit the area. If permission is granted, all persons and vessels must comply with the instructions of the Captain of the Port Pittsburgh or his designated representative.

(c) *Authority.* In addition to 33 U.S.C. 1231, the authority for this section includes 33 U.S.C. 1226.

Dated: March 5, 2002.

S.L. Hudson,

Commander, U.S. Coast Guard, Captain of the Port, Pittsburgh.

[FR Doc. 02-6364 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-15-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 180

[OPP-301220; FRL-6826-6]

RIN 2070-AC18

Allethrin; Proposed Revocation of Tolerances

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: This document proposes to revoke specific tolerances for residues of the insecticide allethrin because this pesticide is no longer registered on their associated food uses in the United States. EPA expects to determine whether any individuals or groups want to support these tolerances. The regulatory actions proposed in this document contribute toward the Agency's tolerance reassessment requirements of the Federal Food, Drug, and Cosmetic Act (FFDCA) section 408(q), as amended by the Food Quality Protection Act (FQPA) of 1996. By law, EPA is required by August 2002 to reassess 66% of the tolerances in existence on August 2, 1996, or about 6,400 tolerances. The regulatory actions proposed in this document pertain to the proposed revocation of 60 tolerances and exemptions which would be counted among tolerance/exemption reassessments made toward the August 2002 review deadline.

DATES: Comments, identified by docket control number OPP-301220, must be received on or before May 17, 2002.

ADDRESSES: Comments may be submitted by mail, electronically, or in person. Please follow the detailed instructions for each method as provided in Unit I. of the

SUPPLEMENTARY INFORMATION. To ensure proper receipt by EPA, it is imperative that you identify docket control number OPP-301220 in the subject line on the first page of your response.

FOR FURTHER INFORMATION CONTACT: By mail: Joseph Nevola, Special Review and Reregistration Division (7508C), Office of Pesticide Programs, Environmental Protection Agency, 1200 Pennsylvania Ave, NW., Washington, DC 20460; telephone number: (703)

308-8037; e-mail address: nevola.joseph@epa.gov.

SUPPLEMENTARY INFORMATION:

I. General Information

A. Does this Action Apply to Me?

You may be affected by this action if you are an agricultural producer, food manufacturer, or pesticide manufacturer. Potentially affected categories and entities may include, but are not limited to:

Categories	NAICS Codes	Examples of Potentially Affected Entities
Industry	111 112 311 32532	Crop production Animal production Food manufacturing Pesticide manufacturing

This listing is not intended to be exhaustive, but rather provides a guide for readers regarding entities likely to be affected by this action. Other types of entities not listed in the table could also be affected. The North American Industrial Classification System (NAICS) codes have been provided to assist you and others in determining whether or not this action might apply to certain entities. If you have questions regarding the applicability of this action to a particular entity, consult the person listed under **FOR FURTHER INFORMATION CONTACT**.

B. How Can I Get Additional Information, Including Copies of this Document and Other Related Documents?

1. *Electronically.* You may obtain electronic copies of this document, and certain other related documents that might be available electronically, from the EPA Internet Home Page at <http://www.epa.gov/>. To access this document, on the Home Page select "Laws and Regulations," "Regulations and Proposed Rules," and then look up the entry for this document under the "Federal Register—Environmental Documents." You can also go directly to the **Federal Register** listings at <http://www.epa.gov/fedrgstr/>. A frequently updated electronic version of 40 CFR part 180 is available at http://www.access.gpo.gov/nara/cfr/cfrhtml_00/Title_40/40cfr180_00.html, a beta site currently under development.

2. *In person.* The Agency has established an official record for this action under docket control number OPP-301220. The official record consists of the documents specifically referenced in this action, and other

information related to this action, including any information claimed as Confidential Business Information (CBI). This official record includes the documents that are physically located in the docket, as well as the documents that are referenced in those documents. The public version of the official record does not include any information claimed as CBI. The public version of the official record, which includes printed, paper versions of any electronic comments submitted during an applicable comment period is available for inspection in the Public Information and Records Integrity Branch (PIRIB), Rm. 119, Crystal Mall #2, 1921 Jefferson Davis Hwy., Arlington, VA, from 8:30 a.m. to 4 p.m., Monday through Friday, excluding legal holidays. The PIRIB telephone number is (703) 305-5805.

C. How and to Whom Do I Submit Comments?

You may submit comments through the mail, in person, or electronically. To ensure proper receipt by EPA, it is imperative that you identify docket control number OPP-301220 in the subject line on the first page of your response.

1. *By mail.* Submit your comments to: Public Information and Records Integrity Branch (PIRIB), Information Resources and Services Division (7502C), Office of Pesticide Programs (OPP), Environmental Protection Agency, 1200 Pennsylvania Ave., NW., Washington, DC 20460.

2. *In person or by courier.* Deliver your comments to: Public Information and Records Integrity Branch (PIRIB), Information Resources and Services Division (7502C), Office of Pesticide Programs (OPP), Environmental Protection Agency, Rm. 119, Crystal Mall #2, 1921 Jefferson Davis Hwy., Arlington, VA. The PIRIB is open from 8:30 a.m. to 4 p.m., Monday through Friday, excluding legal holidays. The PIRIB telephone number is (703) 305-5805.

3. *Electronically.* You may submit your comments electronically by e-mail to: opp-docket@epa.gov, or you can submit a computer disk as described in this unit. Do not submit any information electronically that you consider to be CBI. Electronic comments must be submitted as an ASCII file avoiding use of special characters and any form of encryption. Comments and data will also be accepted on standard disks in WordPerfect 6.1/8.0 or ASCII file format. All comments in electronic form must be identified by docket control number OPP-301220. Electronic comments may also be filed online at many Federal Depository Libraries.

D. How Should I Handle CBI that I Want to Submit to the Agency?

Do not submit any information electronically that you consider to be CBI. You may claim information that you submit to EPA in response to this document as CBI by marking any part or all of that information as CBI. Information so marked will not be disclosed except in accordance with procedures set forth in 40 CFR part 2. In addition to one complete version of the comment that includes any information claimed as CBI, a copy of the comment that does not contain the information claimed as CBI must be submitted for inclusion in the public version of the official record. Information not marked confidential will be included in the public version of the official record without prior notice. If you have any questions about CBI or the procedures for claiming CBI, please consult the person listed under **FOR FURTHER INFORMATION CONTACT**.

E. What Should I Consider as I Prepare My Comments for EPA?

You may find the following suggestions helpful for preparing your comments:

1. Explain your views as clearly as possible.
2. Describe any assumptions that you used.
3. Provide copies of any technical information and/or data you used that support your views.
4. If you estimate potential burden or costs, explain how you arrived at the estimate that you provide.
5. Provide specific examples to illustrate your concerns.
6. Offer alternative ways to improve the proposed rule or collection activity.
7. Make sure to submit your comments by the deadline in this document.
8. To ensure proper receipt by EPA, be sure to identify the docket control number assigned to this action in the subject line on the first page of your response. You may also provide the name, date, and **Federal Register** citation.

F. What Can I do if I Wish the Agency to Maintain a Tolerance that the Agency Proposes to Revoke?

This proposed rule provides a comment period of 60 days for any person to state an interest in retaining a tolerance proposed for revocation. If EPA receives a comment within the 60-day period to that effect, EPA will not proceed to revoke the tolerance immediately. However, EPA will take steps to ensure the submission of any

needed supporting data and will issue an order in the **Federal Register** under FFDCA section 408(f) if needed. The order would specify data needed and the time frames for its submission, and would require that within 90 days some person or persons notify EPA that they will submit the data. If the data are not submitted as required in the order, EPA will take appropriate action under FFDCA.

EPA issues a final rule after considering comments that are submitted in response to this proposed rule. In addition to submitting comments in response to this proposal, you may also submit an objection at the time of the final rule. If you fail to file an objection to the final rule within the time period specified, you will have waived the right to raise any issues resolved in the final rule. After the specified time, issues resolved in the final rule cannot be raised again in any subsequent proceedings.

II. Background

A. What Action is the Agency Taking?

EPA is proposing to revoke specific tolerances and exemptions for residues of allethrin in or on commodities listed in the regulatory text because allethrin is no longer registered under FIFRA for use on those commodities. Many food use registrations for allethrin were canceled in 1989 and 1991 due to non-payment of maintenance fees. (Only the following food uses remain: Barley, grain; corn; mushrooms; oats, grain; rye, grain; sorghum, grain; and wheat, grain). It is EPA's general practice to propose revocation of those tolerances for residues of pesticide active ingredients on crops for which there are no active registered uses under FIFRA, unless any person in comments on the proposal indicates a need for the tolerance to cover residues in or on imported commodities or domestic commodities legally treated. Therefore, EPA is proposing to revoke the tolerances in 40 CFR 180.113 for residues of allethrin in or on apples, blackberries, blueberries (huckleberries), boysenberries, cherries, crabapples, currants, dewberries, figs, gooseberries, grapes, guavas, loganberries, mangoes, muskmelons, oranges, peaches, pears, pineapples, plums (fresh prunes), raspberries, and tomatoes.

Also, EPA is proposing to revoke the exemption from the requirement of a tolerance in 40 CFR 180.1002 for residues of allethrin in or on apples, artichokes (Jerusalem), beans, beets, beets, sugar; broccoli, Brussels sprouts, cabbage, carrots, cauliflower, celery, chickory, Chinese cabbage, citrus,

collards, endive, escarole, garlic, horseradish, kale, kohlrabi, leeks, lettuce, mustard greens, onions, parsley, parsnips, peaches, pears, peppers, potatoes, radishes, rutabagas, salsify, shallots, spinach, sweet potatoes, tomatoes, and turnips. In addition, the Agency is proposing to remove the exemption in 40 CFR 180.1002 for "sorghum (milo)" because that exemption is no longer needed since use of allethrin before harvest in the production of that commodity is covered by the existing exemption for "sorghum, grain."

For FQPA reassessment purposes, EPA counts "endive" and "escarole" in 180.1002 as one exemption "endive (escarole)" and expects in a final rule to count a total of 60 tolerances and exemptions as reassessed. EPA does not expect to count removal of the "sorghum (milo)" exemption as a reassessment in a final rule because the use will remain covered by the existing "sorghum, grain" exemption.

Moreover, in order to conform to current Agency practice, EPA is proposing to revise tolerance commodity terminology names in 40 CFR 180.113 as follows: for the grains "corn" to "corn, field, grain" and "corn, pop, grain;" "oats" to "oat, grain;" and "grain, sorghum, milo" to "sorghum, grain, grain." In addition, EPA is proposing to revise tolerance commodity terminology names in 40 CFR 180.1002 as follows: for "corn" to "corn, field" and "corn, pop;" and "mushrooms" to "mushroom."

B. What is the Agency's Authority for Taking this Action?

A "tolerance" represents the maximum level for residues of pesticide chemicals legally allowed in or on raw agricultural commodities and processed foods. Section 408 of FFDCA, 21 U.S.C. 301 *et seq.*, as amended by the FQPA of 1996, Public Law 104-170, authorizes the establishment of tolerances, exemptions from tolerance requirements, modifications in tolerances, and revocation of tolerances for residues of pesticide chemicals in or on raw agricultural commodities and processed foods (21 U.S.C. 346(a)). Without a tolerance or exemption, food containing pesticide residues is considered to be unsafe and therefore "adulterated" under section 402(a) of the FFDCA. If food containing pesticide residues is considered to be "adulterated," you may not distribute the product in interstate commerce (21 U.S.C. 331(a) and 342(a)). For a food-use pesticide to be sold and distributed, the pesticide must not only have appropriate tolerances under the

FFDCA, but also must be registered under FIFRA (7 U.S.C. *et seq.*). Food-use pesticides not registered in the United States have tolerances for residues of pesticides in or on commodities imported into the United States.

EPA's general practice is to propose revocation of tolerances for residues of pesticide active ingredients on crops for which FIFRA registrations no longer exist and on which the pesticide may therefore no longer be used in the United States. EPA has historically been concerned that retention of tolerances that are not necessary to cover residues in or on legally treated foods may encourage misuse of pesticides within the United States. Nonetheless, EPA will establish and maintain tolerances even when corresponding domestic uses are canceled if the tolerances, which EPA refers to as "import tolerances," are necessary to allow importation into the United States of food containing such pesticide residues. However, where there are no imported commodities that require these import tolerances, the Agency believes it is appropriate to revoke tolerances for unregistered pesticides in order to prevent potential misuse.

Furthermore, as a general matter, the Agency believes that retention of import tolerances not needed to cover any imported food may result in unnecessary restriction on trade of pesticides and foods. Under section 408 of the FFDCA, a tolerance may only be established or maintained if EPA determines that the tolerance is safe based on a number of factors, including an assessment of the aggregate exposure to the pesticide and an assessment of the cumulative effects of such pesticide and other substances that have a common mechanism of toxicity. In doing so, EPA must consider potential contributions to such exposure from all tolerances. If the cumulative risk is such that the tolerances in aggregate are not safe, then every one of these tolerances is potentially vulnerable to revocation. Furthermore, if unneeded tolerances are included in the aggregate and cumulative risk assessments, the estimated exposure to the pesticide would be inflated. Consequently, it may be more difficult for others to obtain needed tolerances or to register needed new uses. To avoid potential trade restrictions, the Agency is proposing to revoke tolerances for residues on crops uses for which FIFRA registrations no longer exist, unless someone expresses a need for such tolerances. Through this proposed rule, the Agency is inviting individuals who need these import tolerances to identify themselves and

the tolerances that are needed to cover imported commodities.

Parties interested in retention of the tolerances should be aware that additional data may be needed to support retention. These parties should be aware that, under FFDCA section 408(f), if the Agency determines that additional information is reasonably required to support the continuation of a tolerance, EPA may require that parties interested in maintaining the tolerances provide the necessary information. If the requisite information is not submitted, EPA may issue an order revoking the tolerance at issue.

C. When do These Actions Become Effective?

EPA is proposing that revocation of the tolerances and exemptions for allethrin become effective 90 days following publication of a final rule in the **Federal Register**. EPA is proposing to delay the effectiveness of these revocations for 90 days following publication of a final rule to ensure that all affected parties receive notice of EPA's actions. If you have comments regarding these tolerance revocations or the effective date of the revocations, please submit comments as described under **SUPPLEMENTARY INFORMATION**.

Any commodities listed in this proposal treated with the pesticides subject to this proposal, and in the channels of trade following the tolerance revocations, shall be subject to FFDCA section 408(1)(5), as established by FQPA. Under this section, any residues of these pesticides in or on such food shall not render the food adulterated so long as it is shown to the satisfaction of the Food and Drug Administration that, (1) the residue is present as the result of an application or use of the pesticide at a time and in a manner that was lawful under FIFRA, and (2) the residue does not exceed the level that was authorized at the time of the application or use to be present on the food under a tolerance or exemption from tolerance. Evidence to show that food was lawfully treated may include records that verify the dates that the pesticide was applied to such food.

D. What is the Contribution to Tolerance Reassessment?

By law, EPA is required to reassess 66% or about 6,400 of the tolerances in existence on August 2, 1996, by August 2002. EPA is also required to assess the remaining tolerances by August 2006. As of March 7, 2002, EPA has reassessed over 3,910 tolerances. This document proposes to revoke 60 tolerances and exemptions which would be counted as reassessments in a final rule toward the

August 2002 review deadline of FFDCA section 408(q), as amended by FQPA in 1996.

III. Are the Proposed Actions Consistent with International Obligations?

The tolerance revocations in this proposal are not discriminatory and are designed to ensure that both domestically produced and imported foods meet the food safety standards established by the FFDCA. The same food safety standards apply to domestically produced and imported foods.

EPA is working to ensure that the U.S. tolerance reassessment program under FQPA does not disrupt international trade. EPA considers Codex Maximum Residue Limits (MRLs) in setting U.S. tolerances and in reassessing them. MRLs are established by the Codex Committee on Pesticide Residues, a committee within the Codex Alimentarius Commission, an international organization formed to promote the coordination of international food standards. It is EPA's policy to harmonize U.S. tolerances with Codex MRLs to the extent possible, provided that the MRLs achieve the level of protection required under FFDCA. EPA's effort to harmonize with Codex MRLs is summarized in the tolerance reassessment section of individual Reregistration Eligibility Decision documents. EPA has developed guidance concerning submissions for import tolerance support (65 FR 35069, June 1, 2000) (FRL-6559-3). This guidance will be made available to interested persons. Electronic copies are available on the internet at <http://www.epa.gov/>. On the Home Page select "Laws and Regulations," then select "Regulations and Proposed Rules" and then look up the entry for this document under "**Federal Register**—Environmental Documents." You can also go directly to the "**Federal Register**" listings at <http://www.epa.gov/fedrgstr/>.

IV. Regulatory Assessment Requirements

In this proposed rule, EPA is proposing to revoke specific tolerances and exemptions established under FFDCA section 408. The Office of Management and Budget (OMB) has exempted this type of action (i.e., a tolerance revocation for which extraordinary circumstances do not exist) from review under Executive Order 12866, entitled *Regulatory Planning and Review* (58 FR 51735, October 4, 1993). Because this proposed rule has been exempted from review

under Executive Order 12866 due to its lack of significance, this proposed rule is not subject to Executive Order 13211, *Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use* (66 FR 28355, May 22, 2001). This proposed rule does not contain any information collections subject to OMB approval under the Paperwork Reduction Act (PRA), 44 U.S.C. 3501 *et seq.*, or impose any enforceable duty or contain any unfunded mandate as described under Title II of the Unfunded Mandates Reform Act of 1995 (UMRA) (Public Law 104-4). Nor does it require any special considerations as required by Executive Order 12898, entitled *Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations* (59 FR 7629, February 16, 1994); or OMB review or any other Agency action under Executive Order 13045, entitled *Protection of Children from Environmental Health Risks and Safety Risks* (62 FR 19885, April 23, 1997). This action does not involve any technical standards that would require Agency consideration of voluntary consensus standards pursuant to section 12(d) of the National Technology Transfer and Advancement Act of 1995 (NTTAA), Public Law 104-113, section 12(d) (15 U.S.C. 272 note). Pursuant to the Regulatory Flexibility Act (RFA) (5 U.S.C. 601 *et seq.*), the Agency previously assessed whether revocations of tolerances might significantly impact a substantial number of small entities and concluded that, as a general matter, these actions do not impose a significant economic impact on a substantial number of small entities. This analysis was published on December 17, 1997 (62 FR 66020), and was provided to the Chief Counsel for Advocacy of the Small Business Administration. Taking into account this analysis, and available information concerning the pesticides listed in this proposed rule, I certify that this action will not have a significant economic impact on a substantial number of small entities. Specifically, as per the 1997 notice, EPA has reviewed its available data on imports and foreign pesticide usage and concludes that there is a reasonable international supply of food not treated with canceled pesticides. Furthermore, for the pesticide named in this proposed rule, the Agency knows of no extraordinary circumstances that exist as to the present proposed revocations that would change EPA's previous analysis. Any comments about the Agency's determination should be submitted to EPA along with comments on the

proposal, and will be addressed prior to EPA issuing a final rule.

In addition, the Agency has determined that this action will not have a substantial direct effect on States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government, as specified in Executive Order 13132, entitled *Federalism* (64 FR 43255, August 10, 1999). Executive Order 13132 requires EPA to develop an accountable process to ensure "meaningful and timely input by State and local officials in the development of regulatory policies that have federalism implications." "Policies that have federalism implications" is defined in the Executive Order to include regulations that have "substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government." This proposed rule directly regulates growers, food processors, food handlers and food retailers, not States. This action does not alter the relationships or distribution of power and responsibilities established by Congress in the preemption provisions of FFDCA section 408(n)(4). For these same reasons, the Agency has determined that this proposed rule does not have any "tribal implications" as described in Executive Order 13175, entitled *Consultation and Coordination with Indian Tribal Governments* (65 FR 67249, November 6, 2000). Executive Order 13175, requires EPA to develop an accountable process to ensure "meaningful and timely input by tribal officials in the development of regulatory policies that have tribal implications." "Policies that have tribal implications" is defined in the Executive Order to include regulations that have "substantial direct effects on one or more Indian tribes, on the relationship between the Federal government and the Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes." This proposed rule will not have substantial direct effects on tribal governments, on the relationship between the Federal government and Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes, as specified in Executive Order 13175. Thus, Executive Order 13175 does not apply to this proposed rule.

List of Subjects in 40 CFR Part 180

Environmental protection, Administrative practice and procedure, Agricultural commodities, Pesticides and pests, Reporting and recordkeeping requirements.

Dated: March 8, 2002.

Marcia E. Mulkey,

Director, Office of Pesticide Programs.

Therefore, it is proposed that 40 CFR part 180 be amended as follows:

PART 180—[AMENDED]

1. The authority citation for part 180 continues to read as follows:

Authority: 21 U.S.C. 321(q), 346(a) and 371.

2. Section 180.113 is revised to read as follows:

§ 180.113 Allethrin (allyl homolog of cinerin I); tolerances for residues.

(a) *General.* Tolerances are established for residues of the insecticide allethrin (allyl homolog of cinerin I) from post-harvest use in or on the following raw agricultural commodities:

Commodity	Parts per million
Barley, grain	2.0
Corn, field, grain	2.0
Corn, pop, grain	2.0
Oat, grain	2.0
Rye, grain ...	2.0
Sorghum, grain, grain	2.0
Wheat, grain	2.0

(b) *Section 18 emergency exemptions.* [Reserved]

(c) *Tolerances with regional registrations.* [Reserved]

(d) *Indirect or inadvertent residues.* [Reserved]

3. Section 180.1002 is revised to read as follows:

§ 180.1002 Allethrin (allyl homolog of cinerin I); exemption from the requirement of a tolerance.

The insecticide allethrin is exempted from the requirement of a tolerance for residues when used before harvest in the production of the following raw agricultural commodities: Corn, field; corn, pop; mushroom; and sorghum, grain.

[FR Doc. 02-6487 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-S

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare & Medicaid Services

42 CFR Chapter IV

[CMS-1206-N]

RIN 0938-ZA31

Medicare Program; Town Hall Meeting on Payment for Certain Drugs, Biologicals, and Devices under the Hospital Outpatient Prospective Payment System for Calendar Year 2003

AGENCY: Centers for Medicare & Medicaid Services (CMS), HHS.

ACTION: Notice of meeting.

SUMMARY: This notice announces a town hall meeting to discuss the payment for drugs, biologicals, and devices that are eligible for transitional pass-through payments under the hospital outpatient prospective payment system (OPPS) for calendar year 2003. Specifically, the meeting will focus on how the cost of drugs, (including radiopharmaceuticals), biologicals, and devices should be recognized under the hospital OPPS. Providers, physicians, hospitals, coding specialists, and other interested parties are invited to this meeting to present their views on these issues. We will consider the opinions and advice provided during this meeting as we prepare our annual proposed rule that would update the OPPS. The meeting is open to the public, but attendance is limited to space available.

DATE: Meeting Date: The town hall meeting announced in this notice will be held on Friday, April 5, 2002, from 9:30 a.m. to 3:30 p.m. (eastern standard time).

ADDRESSES: The town hall meeting will be held in the multipurpose room at the Centers for Medicare & Medicaid Services, 7500 Security Boulevard, Baltimore, MD 21244.

FOR FURTHER INFORMATION CONTACT: Roechel Kujawa, (410) 786-9111. You may also send inquiries about this meeting via e-mail to outpatientpps@cms.hhs.gov.

SUPPLEMENTARY INFORMATION:

I. Background

The Balanced Budget Act of 1997 (Pub. L. 105-33), enacted on August 5, 1997, amended the Social Security Act (the Act) by adding section 1833(t) to the Act. This section authorized the implementation of a hospital outpatient

prospective payment system (OPPS) for hospital outpatient services.

The OPPS is comprised of ambulatory payment classification groups, relative weights, and payment rates. The Balanced Budget Refinement Act of 1999 (Pub. L. 106-113), enacted on November 29, 1999, amended section 1833(t)(6) of the Act. This section authorized transitional pass-through payments for certain drugs, biologicals, and devices. These drugs, biologicals, and devices include those that were not being paid for as a hospital outpatient service as of December 31, 1996 and for which the cost is not insignificant in relation to the OPPS payment for the procedures associated with the drug, biological, or device. The Medicare, Medicaid and SCHIP Benefits Improvement and Protection Act of 2000 (Pub. L. 106-554), enacted on December 21, 2000, amended this provision to permit transitional pass-through payment for some older devices as well. By statute, transitional pass-through payment status extends at least 2 years, but no more than 3 years. Beginning January 1, 2003, almost all of the items that are eligible for transitional pass-through payments will reach the end of their eligibility for pass-through payments. Therefore, their costs must be recognized through other means under the OPPS. Participants at the town hall meeting are invited to share their opinions about how these items should be treated under the OPPS for calendar year (CY) 2003.

II. Meeting Format

The meeting will begin with an introduction of the OPPS, focusing on the treatment of transitional passthrough payments for drugs, biologicals, and devices under the OPPS for CY 2003. The remainder of the meeting will be reserved for statements from interested parties on this issue.

We will limit the time for participants to make a statement according to the number of registered participants. Individuals who wish to make a statement must contact Roechel Kujawa as soon as possible. Those individuals must subsequently mail their written submission no later than 5 p.m., Monday, April 1, 2002. Send written submissions to: Roechel Kujawa, Division of Outpatient Care, Center for Medicare Management, Centers for Medicare & Medicaid Services, 7500 Security Boulevard, Mail Stop C4-05-25, Baltimore, Maryland 21244. All written submissions must be received no later than 5 p.m., Monday, April 1, 2002, at the above address. Comments from individuals not registered to speak

will be heard after scheduled statements, if time permits.

III. Registration Instructions

The Division of Outpatient Care is coordinating meeting registration. While there is no registration fee, all individuals must register to attend. Because this meeting will be located on Federal property, for security reasons, any persons wishing to attend this meeting must call Roechel Kujawa to register at least 72 hours in advance. Attendees must show photographic identification to the Federal Protective Service or Guard Service personnel before they will be permitted to enter the building. Individuals who have not registered in advance will not be allowed to enter the building to attend the meeting. Seating capacity is limited to the first 250 registrants.

Individuals requiring sign language interpretation for the hearing impaired or other special accommodations should contact Roechel Kujawa at least 10 days before the meeting.

Authority: Section 1833(t) of the Social Security Act (42 U.S.C. 1395l(t)) (Catalog of Federal Domestic Assistance Program No. 93.773, Medicare—Hospital Insurance; and Program No. 93.774, Medicare—Supplementary Medical Insurance Program)

Dated: March 12, 2002.

Thomas A. Scully,

Administrator, Centers for Medicare & Medicaid Services.

[FR Doc. 02-6578 Filed 3-15-02; 8:45 am]

BILLING CODE 4120-01-P

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Part 73

[DA 02-486; MM Docket No. 01-137; RM-10156]

Radio Broadcasting Services; Altus, OK

AGENCY: Federal Communications Commission.

ACTION: Proposed rule; dismissal.

SUMMARY: The Commission, at the request of Katherine Pyeatt, dismisses the petition proposing the allotment of Channel 295C2 at Altus, Oklahoma, as the community's third local FM transmission service. See 66 FR 35768, July 9, 2001. A showing of continuing interest is required before a channel will be allotted. It is the Commission's policy to refrain from making an allotment to a community absent an expression of interest.

FOR FURTHER INFORMATION CONTACT: Sharon P. McDonald, Mass Media Bureau, (202) 418-2180.

SUPPLEMENTARY INFORMATION: This is a synopsis of the Commission's Report and Order, MM Docket No. 01-137 adopted February 20, 2002, and released March 1, 2002. The full text of this Commission decision is available for inspection and copying during normal business hours in the FCC Reference Information Center (Room CY-A257), 445 12th Street, SW, Washington, DC. The complete text of this decision may also be purchased from the Commission's copy contractors, International Transcription Service, Inc., (202) 857-3800, 1231 20th Street, NW., Washington, DC 20036.

Federal Communications Commission.

John A. Karousos,

Chief, Allocations Branch, Policy and Rules Division, Mass Media Bureau.

[FR Doc. 02-6371 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-U

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Part 73

[DA 02-488; MM Docket No. 02-43, RM-10384]

Radio Broadcasting Services; Milan, NM

AGENCY: Federal Communications Commission.

ACTION: Proposed rule.

SUMMARY: The Commission requests comments on a petition filed by Don Davis proposing the allotment of Channel 270A at Milan, New Mexico, as the community's second local FM transmission service. Channel 270A can be allotted to Milan in compliance with the Commission's minimum distance separation requirements at city reference coordinates. The coordinates for Channel 270A Milan are 35-10-11 North Latitude and 107-53-24 West Longitude.

DATES: Comments must be filed on or before April 22, 2002, reply comments on or before May 7, 2002.

ADDRESSES: Federal Communications Commission, Washington, DC 20554. In addition to filing comments with the FCC, interested parties should serve the petitioner, or its counsel or consultant, as follows: Mr. Don Davis, 809 Wellesley NE., Albuquerque, New Mexico 87106 (Petitioner).

FOR FURTHER INFORMATION CONTACT: Sharon P. McDonald, Mass Media Bureau, (202) 418-2180.

SUPPLEMENTARY INFORMATION: This is a synopsis of the Commission's Notice of Proposed Rule Making, MM Docket No. 02-43, adopted February 20, 2002, released March 1, 2002. The full text of this Commission decision is available for inspection and copying during normal business hours in the FCC Reference Information Center (Room CY-A257), 445 12th Street, SW., Washington, DC. The complete text of this decision may also be purchased from the Commission's copy contractor, Qualex International, Portals II, 445 12th Street, SW., Room CY-B402, Washington, DC 20554.

Provisions of the Regulatory Flexibility Act of 1980 do not apply to this proceeding.

Members of the public should note that from the time a Notice of Proposed Rule Making is issued until the matter is no longer subject to Commission consideration or court review, all *ex parte* contacts are prohibited in Commission proceedings, such as this one, which involve channel allotments. See 47 CFR 1.1204(b) for rules governing permissible *ex parte* contacts.

For information regarding proper filing procedures for comments, see 47 CFR 1.415 and 1.420.

List of Subjects in 47 CFR Part 73

Radio broadcasting.

For the reasons discussed in the preamble, the Federal Communications Commission proposes to amend 47 CFR part 73 as follows:

PART 73—RADIO BROADCAST SERVICES

1. The authority citation for Part 73 continues to read as follows:

Authority: 47 U.S.C. 154, 303, 334 and 336.

§ 73.202 [Amended]

2. Section 73.202(b), the Table of FM Allotments under New Mexico, is amended by adding Channel 270A at Milan.

Federal Communications Commission.

John A. Karousos,

Chief, Allocations Branch, Policy and Rules Division, Mass Media Bureau.

[FR Doc. 02-6372 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 660

[I.D. 030702C]

RIN 0648-AM97

Fisheries of West Coast States and in the Western Pacific; Fishery Management Plan

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Notice of availability of a fishery management plan; request for comments.

SUMMARY: NMFS announces that the Western Pacific Fishery Management Council (Council) has submitted a Coral Reef Ecosystems Fishery Management Plan for the Western Pacific Region (CREFMP) for Secretarial review under the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act). The CREFMP, an ecosystem-based plan, is intended to conserve and manage the coral reef ecosystems and associated habitats in the U.S. exclusive economic zones (EEZ) around American Samoa, Guam, Hawaii, Commonwealth of the Northern Mariana Islands (CNMI), and the remote U.S. Pacific island areas (PRIAs) in the Pacific Ocean. Its goal is to maintain sustainable coral reef fisheries while protecting stocks, habitat, protected species, and coral reef ecosystems from adverse impacts.

DATES: Comments on the CREFMP must be received no later than 5 p.m., Hawaii Standard Time May 17, 2002.

ADDRESSES: Written comments should be sent to Dr. Charles Karnella, Administrator, Pacific Islands Area Office, NMFS, 1161 Kapiolani Blvd, Suite 110, Honolulu, HI 96815. Comments will not be accepted if submitted via e-mail or the Internet.

FOR FURTHER INFORMATION CONTACT: Ms. Kitty Simonds, Executive Director, Western Pacific Fishery Management Council, at (808) 522-8220. The CREFMP is available at the Council's website, www.wpcouncil.org.

SUPPLEMENTARY INFORMATION: As authorized under the Magnuson-Stevens Act, the Council has developed and submitted for Secretarial review a CREFMP and associated amendments to the fishery management plans for western Pacific bottomfish and seamount groundfish fisheries

(Amendment 7), crustacean fisheries (Amendment 11), precious coral fisheries (Amendment 5,) and pelagic fisheries (Amendment 10). The CREFMP is an ecosystem-based fishery management plan that covers the coral reef ecosystems and adjacent marine habitats in the EEZ around American Samoa, Guam, Hawaii (main and Northwestern Hawaiian Islands or NWHI), CNMI, and the mostly uninhabited PRIAs. The PRIAs consist of Johnston and Palmyra Atolls, Kingman Reef, Jarvis, Howland, Baker and Wake Islands, and Midway Atoll. The vast majority of the total area covered by coral reefs under U.S. jurisdiction is located in the western Pacific region and would be covered by this FMP.

Development of the CREFMP began in 1996. The Council held scoping hearings in June 1999 to obtain public input on a new fishery management plan. On January 10, 2001, NMFS published a Notice of Availability (66 FR 1945) of a draft CREFMP. Public meetings and hearings were held on the draft CREFMP between January 16 and February 5, 2001. At its 110th meeting (June 21, 2001), the Council took final action on the FMP and approved its submission to NMFS for Secretarial review.

The conservation and management measures would: (1) Establish no-take marine protected areas (MPAs) (where the harvest of any management unit species listed under any FMP is prohibited) within Federal waters from 0-50 fathoms (fm) (0-50 91.5 m) (around French Frigate Shoals and Laysan Island (NWHI), Rose Atoll (American Samoa), the north half of Midway Atoll, Jarvis, Howland, and Baker Islands, and Kingman Reef (PRIAs), and from 0-10 fm throughout the remaining NWHI, except around Midway Atoll; (2) establish low-use MPAs (where the harvest of CREFMP management unit species is allowed on a case-by-case basis only after a review and determination that proposed activities would not harm the ecosystem) within Federal waters from 10-50 fm (18.3 m-91.5 m) around all other NWHI, and from 0-50 fm (0-91.5 m) around Palmyra, Johnston, and Wake, and the south half of Midway Atoll; (3) require special permits for the harvesting of any CREFMP management unit species in low-use MPAs, and for the harvesting of Potentially Harvested Coral Reef Taxa throughout the EEZ, except for (a) Incidental harvests by other western Pacific fisheries management plan permit holders and, (b) any harvest within three nautical miles (nm) of the CNMI; (4) restrict the use of fishing gear

types to allow only the following gears for the directed harvest of any CREFMP management unit species throughout the EEZ: Hand harvest, spear, slurp gun, hand/dip net, hoop net for Kona crab, throw net, barrier net for aquarium fish, surround/purse net for targeted schools (e.g., akule, baitfish, weke) with a minimum of bycatch, hook-and-line (including powered and unpowered handlines, rod and reel, and trolling), traps (with conditions), and remote operating vehicles/submersibles; (5) prohibit nighttime spearfishing for CREFMP management unit species with SCUBA/hookah in the EEZ around the NWHI and PRIAs; (6) require that nets be attended at all times, except hoop nets for Kona crabs; (7) require that all traps on board a vessel must be permanently and legibly marked to identify the owner; (8) prohibit the take of live rock or live coral throughout the western Pacific EEZ, except for (a) incidental take by other fishery management plan permit holders, (b) take by indigenous people for traditional or ceremonial use, (c) use by aquaculture operations as seed stock, (d) science and management, and (e) bio-prospecting (note: takes of live coral or live coral under exceptions (b)-(e) require special permits); (9) require that all fishing vessels (including those permitted under fishery management plans for bottomfish/seamount ground fish, crustaceans, precious corals, pelagic) carry insurance as a condition for transiting or operating in all MPAs; (10) establish a no-anchoring zone on Guam's offshore Southern banks by fishing vessels greater than 50 ft (15.24 m) in length; (11) establish Federal reporting requirements (daily reports on catch, effort, discards, etc.) for special permit holders and transshipment permit

holders, as well as notification requirements for vessel operators prior to entering any low-use MPA, or landing CREFMP management unit species harvested from these low-use MPAs; and (12) establish CREFMP framework procedures to facilitate implementation of future regulatory amendments.

The Council initially identified some measures for possible framework action: (a) Designating zones in the U.S. EEZ where mooring buoys will be installed to protect essential fish habitat (EFH) from anchor damage; (b) requiring fishing vessels to carry remote electronic vessel monitoring systems as part of an effective monitoring and enforcement system for State and Federal agencies; (c) requiring permits to fish for Currently Harvested Coral Reef Taxa throughout the EEZ, in the event that regional management is determined to be inadequate to protect the species and/or ecosystem; (d) transferring CREFMP management unit species from the Potentially Harvested Coral Reef Taxa list to the Currently Harvested Coral Reef Taxa list when sufficient information has been gathered; and (e) designating a percentage of low-use MPA waters for sole use by indigenous people.

The CREFMP also contains non-regulatory measures consistent with CREFMP objectives that would be undertaken by the Council outside of the regulatory regime. These include a process and criteria for EFH consultations; formal plan team coordination to identify and to address coral reef ecosystem impacts from existing fishery management plan fisheries; a system to facilitate consistent state and territorial level management; and research and education efforts.

[Note: Executive Order 13178 (December 4, 2000) and Executive Order 13196 (January 18, 2001) designated the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve) in those ocean waters that lie within 50 nm of the NWHI, excluding state waters and waters within the boundaries of the Hawaiian Islands National Wildlife Refuge and the Midway Atoll National Wildlife Refuge. In compliance with Executive Order 13178 and Executive Order 13196, within the Reserve, NOAA is implementing a comprehensive management regime to govern fishing and protect coral reef resources. Because the CREFMP contains management measures governing activity in, among other areas, the same geographic area as the Reserve and several of those measures conflict with the management regime already existing pursuant to the NWHI Reserve established by Executive Order 13178 and Executive Order 13196, the Secretary of Commerce is likely to partially disapprove those parts of the CREFMP that govern fishing in the NWHI.]

Public comments on CREFMP must be received by May 17, 2002, to be considered by NMFS in the decision whether to approve the CREFMP. A proposed rule to implement CREFMP has been submitted for Secretarial review and approval. NMFS expects to publish and request comments on the proposed regulations to implement CREFMP in the near future.

Authority: 16 U.S.C. 1801 *et seq.*

Dated: March 12, 2002.

Bruce C. Morehead,
Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service.
[FR Doc. 02-6469 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-22-S

Notices

Federal Register

Vol. 67, No. 52

Monday, March 18, 2002

This section of the FEDERAL REGISTER contains documents other than rules or proposed rules that are applicable to the public. Notices of hearings and investigations, committee meetings, agency decisions and rulings, delegations of authority, filing of petitions and applications and agency statements of organization and functions are examples of documents appearing in this section.

DEPARTMENT OF AGRICULTURE

Animal and Plant Health Inspection Service

[Docket No. 01-025-1]

Monsanto Co.; Availability of Petition and Environmental Assessment for Determination of Nonregulated Status for Cotton Genetically Engineered for Insect Resistance

AGENCY: Animal and Plant Health Inspection Service, USDA.

ACTION: Notice.

SUMMARY: We are advising the public that the Animal and Plant Health Inspection Service has received a petition from Monsanto Company seeking a determination of nonregulated status for cotton designated as Event 15985, which has been genetically engineered for insect resistance. The petition has been submitted in accordance with our regulations concerning the introduction of certain genetically engineered organisms and products. In accordance with those regulations, we are soliciting public comments on whether this cotton event presents a plant pest risk. We are also making available for public comment an environmental assessment for the proposed determination of nonregulated status.

DATES: We will consider all comments we receive that are postmarked, delivered, or e-mailed by May 17, 2002.

ADDRESSES: You may submit comments by postal mail/commercial delivery or by e-mail. If you use postal mail/commercial delivery, please send four copies of your comments (an original and three copies) to Docket No. 01-025-1, Regulatory Analysis and Development, PPD, APHIS, Suite 3C71, 4700 River Road Unit 118, Riverdale, MD 20737-1238. Please state that your comments refer to Docket No. 01-025-1. If you use e-mail, address your

comment to regulations@aphis.usda.gov. Your comment must be contained in the body of your message; do not send attached files. Please include your name and address in your message and "Docket No. 01-025-1" on the subject line.

You may read the petition, the environmental assessment, and any comments we receive on this notice of availability in our reading room. The reading room is located in room 1141, USDA South Building, 14th Street and Independence Avenue, SW., Washington, DC. Normal reading room hours are 8 a.m. to 4:30 p.m., Monday through Friday, except holidays. To be sure that someone is available to help you, please call (202) 690-2817 before coming.

APHIS documents published in the **Federal Register**, and related information, including the names of organizations and individuals who have commented on APHIS dockets, are available on the Internet at <http://www.aphis.gov/ppd/rad/webrepor.html>.

FOR FURTHER INFORMATION CONTACT: Dr. David Heron, Plant Protection and Quarantine, APHIS, Suite 5B05, 4700 River Road Unit 147, Riverdale, MD 20737-1236; (301) 734-5141. To obtain a copy of the petition or the environmental assessment, contact Ms. Kay Peterson at (301) 734-4885; e-mail: Kay.Peterson@aphis.usda.gov.

SUPPLEMENTARY INFORMATION: The regulations in 7 CFR part 340, "Introduction of Organisms and Products Altered or Produced Through Genetic Engineering Which Are Plant Pests or Which There Is Reason to Believe Are Plant Pests," regulate, among other things, the introduction (importation, interstate movement, or release into the environment) of organisms and products altered or produced through genetic engineering that are plant pests or that there is reason to believe are plant pests. Such genetically engineered organisms and products are considered "regulated articles."

The regulations in § 340.6(a) provide that any person may submit a petition to the Animal and Plant Health Inspection Service (APHIS) seeking a determination that an article should not be regulated under 7 CFR part 340. Paragraphs (b) and (c) of § 340.6 describe the form that a petition for a determination of nonregulated status

must take and the information that must be included in the petition.

On December 7, 2000, APHIS received a petition (APHIS Petition No. 00-342-01p) from Monsanto Company (Monsanto) of St. Louis, MO, requesting a determination of nonregulated status under 7 CFR part 340 for cotton (*Gossypium hirsutum* L.) designated as Bollgard II CottonEvent 15985 (event 15985), which has been genetically engineered for resistance to certain lepidopteran insect pests. The Monsanto petition states that the subject cotton event should not be regulated by APHIS because it does not present a plant pest risk.

As described in the petition, cotton event 15985 has been genetically engineered to express a Cry2Ab insecticidal protein derived from the common soil bacterium *Bacillus thuringiensis* subsp. *kurstaki* (Btk). The petitioner states that the Cry2Ab protein is effective in providing protection from the feeding of lepidopteran insect pests such as tobacco budworm, pink bollworm, and cotton bollworm. The subject cotton event also expresses the β -D-glucuronidase (GUS) protein used as a selectable marker. Expression of the added genes is controlled in part by gene sequences from the plant pathogens cauliflower mosaic virus and *Agrobacterium tumefaciens*. Particle acceleration technology was used to transfer the added genes into the recipient Delta and Pine Land Company variety 50B (DP50B). Cotton cultivar DP50B expresses a Btk Cry1Ac insecticidal protein and a NTPII selectable marker protein, and was developed from cotton event 531, which was deregulated by APHIS in 1995 (APHIS No. 94-308-01p).

Cotton event 15985 has been considered a regulated article under the regulations in 7 CFR part 340 because it contains gene sequences from plant pathogens. This cotton event has been field tested since 1998 in the United States under APHIS notifications. In the process of reviewing the notifications for field trials of the subject cotton, APHIS determined that the vectors and other elements were disarmed and that the trials, which were conducted under conditions of reproductive and physical containment or isolation, would not present a risk of plant pest introduction or dissemination.

In section 403 of the Plant Protection Act (7 U.S.C. 7701–7772), plant pest is defined as any living stage of any of the following that can directly or indirectly injure, cause damage to, or cause disease in any plant or plant product: A protozoan, a nonhuman animal, a parasitic plant, a bacterium, a fungus, a virus or viroid, an infectious agent or other pathogen, or any article similar to or allied with any of the foregoing. APHIS views this definition very broadly. The definition covers direct or indirect injury, disease, or damage not just to agricultural crops, but also to plants in general, for example, native species, as well as to organisms that may be beneficial to plants, for example, honeybees, rhizobia, etc.

The U.S. Environmental Protection Agency (EPA) is responsible for the regulation of pesticides under the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), as amended (7 U.S.C. 136 *et seq.*). FIFRA requires that all pesticides, including herbicides, be registered prior to distribution or sale, unless exempt by EPA regulation. In cases in which genetically modified plants allow for a new use of a pesticide or involve a different use pattern for the pesticide, EPA must approve the new or different use. Accordingly, Monsanto has submitted a request to EPA for registration of Cry2Ab as a plant-incorporated protectant.

When the use of the pesticide on the genetically modified plant would result in an increase in the residues in a food or feed crop for which the pesticide is currently registered, or in new residues in a crop for which the pesticide is not currently registered, establishment of a new tolerance or a revision of the existing tolerance would be required. Residue tolerances for pesticides are established by EPA under the Federal Food, Drug, and Cosmetic Act (FFDCA), as amended (21 U.S.C. 301 *et seq.*), and the Food and Drug Administration (FDA) enforces tolerances set by EPA under the FFDCA. In response to the filing of Monsanto's pesticide petition, EPA has established a regulation for an exemption from the requirement of a tolerance for residues of *Btk* Cry2Ab and the genetic material necessary for its production in or on all raw agricultural commodities.

FDA published a statement of policy on foods derived from new plant varieties in the **Federal Register** on May 29, 1992 (57 FR 22984–23005). The FDA statement of policy includes a discussion of FDA's authority for ensuring food safety under the FFDCA, and provides guidance to industry on the scientific considerations associated with the development of foods derived

from new plant varieties, including those plants developed through the techniques of genetic engineering. The petitioner has begun consultation with FDA on the subject cotton event.

To provide the public with documentation of APHIS' review and analysis of the environmental impacts and plant pest risk associated with a proposed determination of nonregulated status for Monsanto's cotton event 15985, an environmental assessment has been prepared. The EA was prepared in accordance with (1) The National Environmental Policy Act of 1969 (NEPA), as amended (42 U.S.C. 4321 *et seq.*), (2) regulations of the Council on Environmental Quality for implementing the procedural provisions of NEPA (40 CFR parts 1500–1508), (3) USDA regulations implementing NEPA (7 CFR part 1b), and (4) APHIS' NEPA Implementing Procedures (7 CFR part 372).

In accordance with § 340.6(d) of the regulations, we are publishing this notice to inform the public that APHIS will accept written comments regarding the petition for determination of nonregulated status from interested persons for a period of 60 days from the date of this notice.

We are also soliciting written comments from interested persons on the environmental assessment prepared to examine any environmental impacts of the proposed determination for the subject cotton event 15985. The petition and the environmental assessment and any comments received are available for public review, and copies of the petition and the environmental assessment may be ordered (see the **FOR FURTHER INFORMATION CONTACT** section of this notice).

After the comment period closes, APHIS will review the data submitted by the petitioner, all written comments received during the comment period, and any other relevant information. After reviewing and evaluating the comments on the petition and the environmental assessment and other data and information, APHIS will furnish a response to the petitioner, either approving the petition in whole or in part, or denying the petition. APHIS will then publish a notice in the **Federal Register** announcing the regulatory status of Monsanto's insect-resistant cotton event 15985 and the availability of APHIS' written decision.

Authority: 7 U.S.C. 166, 1622n, 7756, and 7761–7772; 31 U.S.C. 9701; 7 CFR 2.22, 2.80, and 371.3.

Done in Washington, DC, this 12th day of March 2002.

W. Ron DeHaven,

Acting Administrator, Animal and Plant Health Inspection Service.

[FR Doc. 02–6458 Filed 3–15–02; 8:45 am]

BILLING CODE 3410–34–P

DEPARTMENT OF AGRICULTURE

Forest Service

Brown Darby Fuel Reduction Project EIS—Stanislaus National Forest

AGENCY: Forest Service, USDA.

ACTION: Notice of intent to prepare an environmental impact statement.

SUMMARY: The Forest Service will prepare an environmental impact statement (EIS) for a proposal to manage forest resources within and adjacent to the Darby Fire affected area, which burned 14,000 acres in September of 2001 (approximately 10,000 acres burned on lands administrated by the Forest Service). The project area is on the Calaveras Ranger District, Stanislaus National Forest, within Calaveras and Tuolumne Counties, California. The project area is located in the lower watersheds of the North and Middle Forks of the Stanislaus River, east of State Highway 4. It is bounded by private property on the east, west and north, the Middle Fork of the Stanislaus River on the south and the Calaveras Big Trees State park on the northeast.

DATES: Comments concerning the scope of the analysis should be received in writing on or before 10 days after publication of this notice in the **Federal Register**. While public participation in this analysis is welcome at any time, comments received within 10 days of the publication of this notice will be especially useful in the preparation of the Draft EIS. The scoping process will include identifying: potential issues, significant issues to be analyzed in depth, alternatives to the proposed action, and potential environmental effects of the proposal and alternatives. The draft EIS is expected to be filed with the Environmental Protection Agency and made available for public review in April 2002.

The comment period on the draft environmental impact statement will be 45 days from the date the Environmental Protection Agency publishes the notice of availability in the **Federal Register**. No date has yet been determined for filing the final EIS.

ADDRESSES: Send written comments to Rob Griffith, district Ranger, P.O. Box

500, Hathaway Pines, CA 95233 or call (209) 795-1381.

FOR FURTHER INFORMATION CONTACT:

Kathy Aldrich, Planning Team Leader, (209) 795-1381; e-mail: kaldrich@fs.fed.us.

SUPPLEMENTARY INFORMATION: The Forest Service proposes to treat vegetative fuels on 3,620 acres within or adjacent to the Darby fire area. Treatments proposed include the removal of fire-damaged trees while they are merchantable and before they fall to the ground and accumulate to the point where the fuel loading is at an unacceptable level; thinning stands of live trees immediately adjacent to private property to remove undesirable fuels conditions such as fuel ladders; removal of brush that poses a fire hazard in areas adjacent to private property; removal of fire-killed trees and thinning of the remaining trees in 20 year old pine plantations; and prescribed burning to reduce fuel loading in areas with unacceptable fuel levels on the ground.

The purpose and need for the actions are to: (1) Reduce unacceptable vegetative fuel loading in the project area that current exists and remove sufficient vegetative material killed by the Darby Fire to prevent an unacceptable fuel buildup from fallen material; (2) provide for the rapid restoration of forest communities in areas that experienced a stand-replacing event by removing the fire-killed standing dead vegetation before it falls to the ground. Removal of this material while merchantable would allow for restoration activities to proceed quickly, meeting the goal of the Forest Plan to accelerate development of old forest characteristics; (3) contribute to a sustainable flow of products from these National Forest Lands; and (4) provide resource management in an economically efficient manner, i.e., minimize restoration costs in areas that experienced a stand-replacing event by minimizing the amount of fire-killed material that has deteriorated to the point that a service contract is necessary to have it removed to meet fuels objectives.

Preliminary issues and concerns include effects of treatments on water quality, wildlife habitat, soil quality, riparian areas, threatened/endangered species such as the red-legged frog, valley elderberry long-horn beetle and bald eagle, and Forest Service Sensitive species such as the California spotted owl and goshawk.

The EIS will tier to the Stanislaus National Forest Land and Resource Management Plan and EIS of 1991, as

amended by the Sierra Nevada Forest Plan Amendment of 2001, which provide overall guidance for land management activities on the Stanislaus National Forest.

The Reviewers Obligation To Comment

The Forest Service believes it is important to give reviewers notice at this early stage of several court rulings related to public participation in the environmental review process. First, reviewers of draft environmental impact statements must structure their participation in the environmental review of the proposal so that it is meaningful and alerts an agency to the reviewer's position and contentions (*Vermont Yankee Nuclear Power Corp. v. NRDC*, 435 U.S. 519, 553 (1978)). Also environmental objections that could be raised at the draft environmental impact statement stage but that are not raised until after completion of the final environmental impact statement may be waived or dismissed by the courts (*Wisconsin Heritages, Inc. v. Harris*, 490 F. Supp. 1334, 1338 (E.D. Wis. 1980)). Because of these court rulings, it is very important that those interested in this proposed action participate by the close of the 45-day comment period so that substantive comments and objections are made available to the Forest Service at a time when it can meaningfully consider them and respond to them in the final environmental impact statement.

To assist the Forest Service in identifying and considering issues and concerns on the proposed action, comments on the draft environmental impact statement should be as specific as possible. It is also helpful if comments refer to specific pages or chapters of the draft statement. Comments may also address the adequacy of the draft environmental impact statement or the merits of the alternatives formulated and discussed in the statement (Reviewers may wish to refer to the Council on Environmental Quality Regulations for implementing the procedural provisions of the National Environmental Policy Act at 40 CFR 1503.3 in addressing these points).

Responsible Official

The Responsible Official is the Forest Supervisor of the Stanislaus National Forest, 19777 Greenley Road, Sonora, CA 95370. The Forest Supervisor will make a decision regarding this proposal considering the comments and response, environmental consequences discussed in the final EIS, and applicable laws, regulations, and policies. The decision and rationale for

the decision will be documented in a Record of Decision. That decision will be subject to appeal under applicable Forest Service regulations.

Dated: March 12, 2002.

Daniel A. Young,

Acting Forest Supervisor—Stanislaus National Forest.

[FR Doc. 02-6379 Filed 3-15-02; 8:45 am]

BILLING CODE 3410-11-M

DEPARTMENT OF AGRICULTURE

Forest Service

Tuolumne County Resource Advisory Committee

AGENCY: Forest Service, USDA.

ACTION: Notice of meeting.

SUMMARY: The Tuolumne County Resource Advisory Committee will meet on April 15, 2002, at the City of Sonora Fire Department, in Sonora, California. The purpose of the meeting is to agree on evaluation criteria, review project proposals, and select first projects.

DATES: The meeting will be held April 15, 2002, from 12:30 p.m. to 3 p.m.

ADDRESSES: The meeting will be held at the City of Sonora Fire Department located at 201 South Shepherd Street, in Sonora, California (CA 95370).

FOR FURTHER INFORMATION CONTACT: Pat Kaunert, Committee Coordinator, USDA, Stanislaus National Forest, 19777 Greenley Road, Sonora, CA 95370 (209) 532-3671; e-mail pkaunert@fs.fed.us.

SUPPLEMENTARY INFORMATION: Agenda items to be covered include: (1) Old business: meeting norms and roles; Committee administrative costs; (2) new business: subcommittee report out on format for project proposals and proposed evaluation criteria; review project proposals; vote on and select some projects; determine future subcommittee needs; (3) public comment; and (4) next meeting purpose. The meeting is open to the public. Those in attendance will be provided the opportunity to address the Committee.

Dated: March 11, 2002.

Ben Del Villar,

Forest Supervisor.

[FR Doc. 02-6380 Filed 3-15-02; 8:45 am]

BILLING CODE 3410-ED-M

DEPARTMENT OF AGRICULTURE**Grain Inspection, Packers and Stockyards Administration****Deposting of Stockyards**

Notice is hereby given, that the livestock markets named herein,

originally posted on the dates specified below as being subject to the Packers and Stockyards Act, 1921, as amended (7 U.S.C. 181 *et seq.*), no longer come within the definition of a stockyard under the Act and are therefore, no longer subject to the provisions of the Act.

Facility No.	Name, and location of stockyard	Date of posting
FL-103	Gainesville Livestock Market, Inc. Gainesville, Florida	March 1, 1960.
FL-106	Kissimmee Livestock Market, Inc. Kissimmee, Florida	Feb. 26, 1960.
FL-124	Tampa Horse Sales, Thonotosassa, Florida	May 13, 1977.
FL-137	John's Auction, Jacksonville, Florida	July 25, 1996.
GA-140	West Georgia Livestock Market, La Grange, Georgia	June 16, 1959.
GA-144	Metter Livestock Market, Metter, Georgia	May 13, 1959.
GA-145	Milan Livestock Market, Milan, Georgia	Aug. 27, 1959.
GA-155	Hub Junction Livestock Market, Covington, Georgia	June 1, 1959.
GA-158	Bulloch Stockyard, Statesboro, Georgia	May 14, 1959.
GA-209	Cordele Livestock, Inc., Cordele, Georgia	Jan. 25, 1991.
GA-210	Sandy Point Horse & Tack Auction, Lizella, Georgia	July 26, 1991.
GA-211	Thomson Stock & Auction Barn, Inc., Thomson, Georgia	Sep. 10, 1991.
GA-0217	Rocking Horse Ranch Livestock Auction, Poulan, Georgia	Oct. 24, 1996.

This notice is in the nature of a change relieving a restriction and, thus, may be made effective in less than 30 days after publication in the **Federal Register** without prior notice or other public procedure. This notice is given pursuant to section 302 of the Packers and Stockyards Act (7 U.S.C. 202) and is effective upon publication in the **Federal Register**.

Done at Washington, DC, this 11th day of March 2002.

David R. Shipman,

Acting Administrator, Grain Inspection, Packers and Stockyards Administration.

[FR Doc. 02-6326 Filed 3-15-02; 8:45 am]

BILLING CODE 3410-EN-P

DEPARTMENT OF COMMERCE**International Trade Administration**

[A-580-815 and A-580-816]

Notice of Final Results of Antidumping Duty Administrative Reviews: Certain Cold-Rolled and Corrosion-Resistant Carbon Steel Flat Products From Korea

AGENCY: Import Administration, International Trade Administration, Department of Commerce.

ACTION: Notice of final results of antidumping duty administrative reviews.

SUMMARY: On September 11, 2001, the Department of Commerce ("Department") published the preliminary results of the administrative reviews of the antidumping duty orders on certain cold-rolled and corrosion-

resistant carbon steel flat products from Korea. The corrosion-resistant carbon steel flat products review covers four manufacturers and exporters of the subject merchandise, while the cold-rolled carbon steel flat products review covers three. The period of review for cold-rolled products is August 1, 1999 through December 31, 1999, and the period of review for corrosion-resistant products is August 1, 1999 through July 31, 2000.

Based on our analysis of the comments received, we have made changes in the margin calculations. Therefore, the final results differ from the preliminary results. The final weighted-average dumping margins for the reviewed firms are listed below in the section entitled "Final Results of the Reviews."

EFFECTIVE DATE: March 15, 2002.

FOR FURTHER INFORMATION CONTACT:

Robert Bolling (POSCO), Marlene Hewitt (Dongbu), Sara Ellerman (SeAH) and Mesbah Motamed (Union), or James Doyle, Enforcement Group III, Office 9, Import Administration, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue, NW., Washington, DC 20230, telephone 202-482-3434 (Bolling), 202-482-1385 (Hewitt), 202-482-6134 (Ellerman), 202-482-1382 (Motamed) or 202-482-0159 (Doyle), fax 202-482-1388.

SUPPLEMENTARY INFORMATION:**Applicable Statute**

Unless otherwise indicated, all citations to the Tariff Act of 1930 ("Act") are references to the provisions effective January 1, 1995, the effective

date of the amendments made to the Act by the Uruguay Round Agreements Act ("URAA"). In addition, unless otherwise indicated, all citations to the Department's regulations are to the regulations at 19 CFR part 351 (2001).

Background

The Department published antidumping duty orders on certain cold-rolled and corrosion-resistant carbon steel flat products from Korea on August 19, 1993. *See Antidumping Duty Orders on Certain Cold-Rolled Carbon Steel Flat Products and Certain Corrosion-Resistant Carbon Steel Flat Products from Korea*, 58 FR 44159 (August 19, 1993). On August 16, 2000, the Department published a notice of "Opportunity to Request an Administrative Review" of the antidumping duty orders for the 1999-2000 review period. *See Notice of Opportunity to Request Administrative Review of Antidumping or Countervailing Duty Order, Finding, or Suspended Investigation*, 65 FR 49962 (August 16, 2000). On August 31, 2000, respondents Pohang Coated Steel Co., Ltd. ("POCOS"), and Pohang Steel Industries Co., Ltd. ("PSI")—(collectively, "the POSCO Group"), Dongbu Steel Co., Ltd. ("Dongbu"), and Union Steel Manufacturing Co., Ltd. ("Union") requested that the Department conduct an administrative review of the antidumping duty orders on cold-rolled carbon steel flat products from Korea. In a separate letter on August 31, 2000, POSCO also requested partial revocation of the antidumping duty order of cold-rolled carbon steel flat products. On August 31, 2000,

respondents Dongbu, Union, POSCO and SeAH Steel Corporation ("SeAH") requested that the Department conduct an administrative review of the antidumping duty orders on corrosion-resistant carbon steel flat products. On August 31, 2000, petitioners in the original less-than-fair-value ("LTFV") investigations (AK Steel Corporation; Bethlehem Steel Corporation; Inland Steel Industries, Inc.; LTV Steel Company; National Steel Corporation; and U.S. Steel Group, a Unit of USX Corporation) requested that the Department conduct administrative reviews of the antidumping duty orders on cold-rolled and corrosion-resistant carbon steel flat products from Korea: the cold-rolled respondents; Dongbu, POSCO, and Union; and the corrosion-resistant respondents; Dongbu, POSCO, SeAH, and Union. We initiated these reviews on September 26, 2000. *See Initiation of Antidumping and Countervailing Duty Administrative Reviews and Requests for Revocation in Part*, 65 FR 58733 (October 2, 2000).

The Department revoked the antidumping order on cold-rolled carbon steel flat products from Korea pursuant to section 751(d)(2) of the Act and 19 CFR 351.222(i) of the Department's regulations, effective January 1, 2000. *See Revocation of Antidumping and Countervailing Duty Orders on Certain Carbon Steel Products From Canada, Germany, Korea, the Netherlands, and Sweden*, 65 FR 78467 (December 15, 2000). The resulting POR for cold-rolled products is August 1, 1999 through December 31, 1999. The Department's revocation of the antidumping order for cold-rolled products renders POSCO's request for revocation moot.

On August 31, 2001, the Department issued the preliminary results of these administrative reviews. *See Certain Cold-Rolled and Corrosion-Resistant Carbon Steel Flat Products From the Republic of Korea; Preliminary Results of Antidumping Duty Administrative Review* 66 FR 47163, (September 11, 2001). The Department has completed these administrative reviews in accordance with section 751 of the Act.

On December 7, 2001 petitioners submitted case briefs for Union and Dongbu. Union, Dongbu, and SeAH also submitted case briefs on the same day. On December 14, 2001, petitioners submitted rebuttal briefs for Union and Dongbu, and Union and Dongbu submitted their own rebuttal briefs. On February 8, 2002, petitioners submitted comments for POSCO. POSCO submitted case briefs on the same day. On February 13, 2002, petitioners submitted rebuttal briefs for POSCO,

and POSCO submitted its own rebuttal briefs.

Scope of the Reviews

The review of "certain cold-rolled carbon steel flat products" covers cold-rolled (cold-reduced) carbon steel flat-rolled products, of rectangular shape, neither clad, plated nor coated with metal, whether or not painted, varnished or coated with plastics or other nonmetallic substances, in coils (whether or not in successively superimposed layers) and of a width of 0.5 inch or greater, or in straight lengths which, if of a thickness less than 4.75 millimeters, are of a width of 0.5 inch or greater and which measures at least 10 times the thickness, or if of a thickness of 4.75 millimeters or more are of a width which exceeds 150 millimeters and measures at least twice the thickness, as currently classifiable in the Harmonized Tariff Schedule ("HTS") under item numbers 7209.15.0000, 7209.16.0030, 7209.16.0060, 7209.16.0090, 7209.17.0030, 7209.17.0060, 7209.17.0090, 7209.18.1530, 7209.18.1560, 7209.18.2550, 7209.18.6000, 7209.25.0000, 7209.26.0000, 7209.27.0000, 7209.28.0000, 7209.90.0000, 7210.70.3000, 7210.90.9000, 7211.23.1500, 7211.23.2000, 7211.23.3000, 7211.23.4500, 7211.23.6030, 7211.23.6060, 7211.23.6085, 7211.29.2030, 7211.29.2090, 7211.29.4500, 7211.29.6030, 7211.29.6080, 7211.90.0000, 7212.40.1000, 7212.40.5000, 7212.50.0000, 7215.50.0015, 7215.50.0060, 7215.50.0090, 7215.90.5000, 7217.10.1000, 7217.10.2000, 7217.10.3000, 7217.10.7000, 7217.90.1000, 7217.90.5030, 7217.90.5060, 7217.90.5090. Included in this review are flat-rolled products of nonrectangular cross-section where such cross-section is achieved subsequent to the rolling process (i.e., products which have been "worked after rolling")—for example, products which have been beveled or rounded at the edges. Excluded from this review is certain shadow mask steel, i.e., aluminum-killed, cold-rolled steel coil that is open-coil annealed, has a carbon content of less than 0.002 percent, is of 0.003 to 0.012 inch in thickness, 15 to 30 inches in width, and has an ultra flat, isotropic surface.

The review of "certain corrosion-resistant carbon steel flat products" covers flat-rolled carbon steel products, of rectangular shape, either clad, plated, or coated with corrosion-resistant metals such as zinc, aluminum, or

zinc-, aluminum-, nickel- or iron-based alloys, whether or not corrugated or painted, varnished or coated with plastics or other nonmetallic substances in addition to the metallic coating, in coils (whether or not in successively superimposed layers) and of a width of 0.5 inch or greater, or in straight lengths which, if of a thickness less than 4.75 millimeters, are of a width of 0.5 inch or greater and which measures at least 10 times the thickness or if of a thickness of 4.75 millimeters or more are of a width which exceeds 150 millimeters and measures at least twice the thickness, as currently classifiable in the HTS under item numbers 7210.30.0030, 7210.30.0060, 7210.41.0000, 7210.49.0030, 7210.49.0090, 7210.61.0000, 7210.69.0000, 7210.70.6030, 7210.70.6060, 7210.70.6090, 7210.90.1000, 7210.90.6000, 7210.90.9000, 7212.20.0000, 7212.30.1030, 7212.30.1090, 7212.30.3000, 7212.30.5000, 7212.40.1000, 7212.40.5000, 7212.50.0000, 7212.60.0000, 7215.90.1000, 7215.90.3000, 7215.90.5000, 7217.20.1500, 7217.30.1530, 7217.30.1560, 7217.90.1000, 7217.90.5030, 7217.90.5060, 7217.90.5090. Included in this review are flat-rolled products of non-rectangular cross-section where such cross-section is achieved subsequent to the rolling process (i.e., products which have been "worked after rolling")—for example, products which have been beveled or rounded at the edges. Excluded from this review are flat-rolled steel products either plated or coated with tin, lead, chromium, chromium oxides, both tin and lead ("terne plate"), or both chromium and chromium oxides ("tin-free steel"), whether or not painted, varnished or coated with plastics or other nonmetallic substances in addition to the metallic coating. Also excluded from this review are clad products in straight lengths of 0.1875 inch or more in composite thickness and of a width which exceeds 150 millimeters and measures at least twice the thickness. Also excluded from this review are certain clad stainless flat-rolled products, which are three-layered corrosion-resistant carbon steel flat-rolled products less than 4.75 millimeters in composite thickness that consist of a carbon steel flat-rolled product clad on both sides with stainless steel in a 20%–60%–20% ratio.

These HTS item numbers are provided for convenience and U.S.

Customs purposes. The written descriptions remain dispositive.

Verification

From January 23 through January 25, 2002, the Department conducted a verification at the offices of POSCO in Pohang, Korea. For a description of the Department's findings, see *Memorandum from Catherine Bertrand to James Doyle*, dated February 5, 2002.

Analysis of Comments Received

All issues raised in the case and rebuttal briefs by parties to these administrative reviews are addressed in the "Issues and Decision Memorandum" ("Decision Memo") from Joseph A. Spetrini, Deputy Assistant Secretary for Import Administration to Faryar Shirzad, Assistant Secretary for Import Administration, dated March 11, 2002, which is hereby adopted by this notice. A list of the issues which parties have raised and to which we have responded, all of which are in the Decision Memo, is attached to this notice as an Appendix. Parties can find a complete discussion of all issues raised in these reviews and the corresponding recommendations in this public memorandum which is on file at the U.S. Department of Commerce, in the Central Records Unit, in room B-099. In addition, a complete version of the Decision Memo, accessible in B-099 and on the Web at <http://ia.ita.doc.gov>. The paper copy and electronic version of the Decision Memorandum are identical in content.

Sales Below Cost in the Home Market

As discussed in more detail in the Preliminary Results, the Department disregarded home market below-cost sales that failed the cost test for POSCO, Dongbu, and Union in these final results of review.

Changes Since the Preliminary Results

Based on our analysis of comments received, we have made certain changes in the margin calculations. We have also corrected certain programming and clerical errors in our preliminary results, where applicable. Any alleged programming or clerical errors with which we do not agree are discussed in the relevant sections of the Decision Memo, accessible in B-099 and on the Web at <http://ia.ita.doc.gov>. A summary of these adjustments is discussed below:

1. We adjusted respondents' indirect selling expense factors with respect to the deduction of imputed credit expense. See Comment 1 of the Decision Memo.
2. We additionally adjusted POSCO's indirect selling expense factor by

disallowing its claimed long-term interest income offset. See Comment 2 of the Decision Memorandum.

3. We are excluding overruns from the calculation of Union's normal value. See Comment 7 of the Decision Memorandum.

Final Results of the Reviews

We determine that the following percentage weighted-average margins exist for the reviewed companies during the period August 1, 1999, through December 31, 1999 (for cold-rolled products) or August 1, 1999, through July 31, 2000 (for corrosion resistant products):

CERTAIN COLD-ROLLED CARBON STEEL FLAT PRODUCTS

Producer/Manufacturer/Exporter	Weighted-average margin
Dongbu	4.09
The POSCO Group	3.06
Union	1.05

CERTAIN CORROSION-RESISTANT CARBON STEEL FLAT PRODUCTS

Producer/Manufacturer/Exporter	Weighted-average margin
Dongbu	0.26
SeAH	0
The POSCO Group	0.64
Union	1.31

The Department shall determine, and the U.S. Customs Service ("Customs") shall assess, antidumping duties on all appropriate entries. In accordance with 19 CFR 351.212(b), we have calculated exporter/importer-specific assessment rates. With respect to both export price and constructed export price sales, we divided the total dumping margins for the reviewed sales by the total entered value of those reviewed sales for each importer. We will direct Customs to assess the resulting percentage margins against the entered Customs values for the subject merchandise on each of that importer's entries under the relevant order during the review period.

Cash Deposit Requirements

The following deposit requirements will be effective upon publication of this notice of final results of administrative reviews for all shipments of cold-rolled and corrosion-resistant carbon steel flat products from Korea entered, or withdrawn from warehouse, for consumption on or after the date of publication, as provided by section 751(a)(1) of the Act: (1) The cash deposit rates for the reviewed companies will be the rates shown above except that, for

firms whose weighted-average margins are less than 0.5 percent and therefore *de minimis*, the Department shall require no deposit of estimated antidumping duties; (2) for previously reviewed or investigated companies not listed above, the cash deposit rate will continue to be the company-specific rate published for the most recent period; (3) if the exporter is not a firm covered in this review, a prior review, or the original less than fair value ("LTFV") investigation, but the manufacturer is, the cash deposit rate will be the rate established for the most recent period for the manufacturer of the merchandise; and (4) the cash deposit rate for all other manufacturers or exporters will continue to be 17.70 percent (for certain corrosion-resistant carbon steel flat products). This rate is the "all others" rates from the LTFV investigation. See *Antidumping Duty Orders on Certain Cold-Rolled Carbon Steel Flat Products and Certain Corrosion-Resistant Carbon Steel Flat Products from Korea*, 58 FR 44159 (August 19, 1993). As the Department revoked the anti-dumping order on cold-rolled carbon steel flat products from Korea pursuant to section 751(d)(2) of the Act, effective January 1, 2000, there is no longer suspension of liquidation or cash deposit requirements for entries of that merchandise.

These deposit requirements shall remain in effect until publication of the final results of the next administrative review.

This notice also serves as a final reminder to importers of their responsibility under 19 CFR 351.402(f) to file a certificate regarding the reimbursement of antidumping duties prior to liquidation of the relevant entries during this review period. Failure to comply with this requirement could result in the Secretary's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of doubled antidumping duties.

This notice also serves as the only reminder to parties subject to administrative protective orders ("APO") of their responsibility concerning the return or destruction of proprietary information disclosed under APO in accordance with 19 CFR 351.305. Timely written notification of the return/destruction of APO materials or conversion to judicial protective order is hereby requested. Failure to comply with the regulations and terms of an APO is a violation which is subject to sanction.

We are issuing and publishing this determination and notice in accordance

with sections 751(a)(1) and 777(i) of the Act.

Dated: March 11, 2002.

Faryar Shirzad,
Assistant Secretary for Import
Administration.

Appendix

Issues in Decision Memorandum

Comments and Responses

General Comments

1. Calculation of Indirect Selling Expenses.

Company-Specific Comments

*Pohang Iron and Steel Co., Ltd. ("POSCO"),
Pohang Coated Steel Co., Ltd. ("POCOS"),
and Pohang Steel Industries Co., Ltd.
("PSI") (collectively, "POSCO Group")*

2. Long-term Interest Income Offset
3. Calculation of Total Sales in the Indirect
Selling Expense Ratio Denominator
4. Home Market Credit
5. Overruns

Dongbu Steel Co., Ltd. ("Dongbu")

6. Allocation of U.S. Indirect Selling
Expenses

*Union Steel Manufacturing Co., Ltd.
("Union")*

7. Inclusion of Overruns in the Calculation
of Normal Value.

[FR Doc. 02-6474 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-DS-P

DEPARTMENT OF COMMERCE

International Trade Administration

[A-351-806]

Silicon Metal from Brazil: Amended Final Results of Antidumping Duty Administrative Review

AGENCY: Import Administration,
International Trade Administration,
Department of Commerce.

ACTION: Notice of Amended Final
Results of Antidumping Duty
Administrative Review.

SUMMARY: We are amending our final results of the 1999-2000 administrative review of the antidumping duty order on silicon metal from Brazil, published on February 12, 2002 (67 FR 6488), to reflect the correction of ministerial errors made in the final results. The period covered by these amended final results of review is July 1, 1999 through June 30, 2000.

EFFECTIVE DATE: March 18, 2002.

FOR FURTHER INFORMATION CONTACT:
Maisha Cryor, AD/CVD Enforcement,
Office 4, Group II, Import
Administration, International Trade
Administration, U.S. Department of
Commerce, 14th Street and Constitution

Ave., N.W., Washington, D.C. 20230;
telephone: (202) 482-5831.

The Applicable Statute

Unless otherwise indicated, all citations to the Tariff Act of 1930, as amended (the Act), are references to the provisions effective January 1, 1995, the effective date of the amendments made to the Act by the Uruguay Round Agreements Act (URAA). In addition, unless otherwise indicated, all citations to the Department's regulations are to 19 CFR part 351 (2000).

Background:

On August 6, 2001, the Department of Commerce (the Department) published the preliminary results of the 1999-2000 administrative review of the antidumping duty order on silicon metal from Brazil. The Department published the final results of review on February 12, 2002. See *Silicon Metal from Brazil: Final Results of Antidumping Duty Administrative Review*, 67 FR 6488 (February 12, 2002) (Final Results).

On February 25, 2002, we received timely allegations from Companhia Brasileira Carburato de Calcio (CBCC) (a respondent) that the Department made ministerial errors in the final results of review regarding CBCC. On February 25, 2002, we received timely allegations from American Silicon Technologies and Elکم Metals Company (collectively petitioners) that the Department made ministerial errors in the final results of review regarding the "all others" rate. On March 4, 2002, we received a timely reply from petitioners regarding CBCC's ministerial error comments.

Scope of Review

The merchandise covered by this administrative review is silicon metal from Brazil containing at least 96.00 percent but less than 99.99 percent silicon by weight. Also covered by this administrative review is silicon metal from Brazil containing between 89.00 and 96.00 percent silicon by weight but which contains more aluminum than the silicon metal containing at least 96.00 percent but less than 99.99 percent silicon by weight. Silicon metal is currently provided for under subheadings 2804.69.10 and 2804.69.50 of the Harmonized Tariff Schedule (HTS) as a chemical product, but is commonly referred to as a metal. Semiconductor grade silicon (silicon metal containing by weight not less than 99.99 percent silicon and provided for in subheading 2804.61.00 of the HTS) is not subject to the order. Although the HTS item numbers are provided for

convenience and for U.S. Customs purposes, the written description remains dispositive.

Amendment of Final Results

Comment 1: CBCC states that the Department erroneously applied adverse facts available (AFA) to the shipment date of one of its U.S. sales. CBCC contends that although the Department intended to use the date of the invoice to calculate the imputed U.S. credit expense for this sale, the Department erroneously applied AFA to the shipment date. CBCC urges the Department to correct this ministerial error.

Department's Position: After a review of CBCC's allegation, we agree with CBCC and have corrected this matter in the margin calculation program. See Memorandum to The File through Thomas F. Futtner from Maisha Cryor: *Companhia Brasileira Carburato De Calcio: Calculations for the Amended Final Results of the 1999-2000 Antidumping Duty Administrative Review of Silicon Metal From Brazil*, March 11, 2002. We note that correcting this error has no effect on the outcome of CBCC's margin.

Comment 2: CBCC contends that the Department mistakenly used a simple interest formula to calculate CBCC's imputed credit expense in the home market. CBCC notes that although it is making this allegation, the comment is also applicable to the margin calculations of Rima Industrial SA (Rima), Companhia Ferroligas Minas Gerais - Minasligas (Minasligas) and Ligas de Alumina S.A. (LIASA), the other respondents in this review. CBCC contends that where interest is calculated on a daily basis, a compound, not simple, interest formula should be used. CBCC argues that where the interest rate is high, such as in Brazil, only the compound interest formula yields the true cost of money and is the only method used in day-to-day commercial transactions. CBCC urges the Department to correct this matter in CBCC's, as well as the other respondents, home market credit calculations.

Petitioners disagree with CBCC. Petitioners argue that because the Department had no intention of applying a compound interest formula, the Department's use of a simple interest formula was a deliberate choice of methodology and not a ministerial error.

Department's Position: After a careful review of CBCC's allegation, we have concluded that it does not merit treatment as a ministerial error under sections 19 CFR 351.224(f) and (g) of the

Department's regulations. Section 351.224(f) of the Department's regulations defines ministerial error as " * * * an error in addition, subtraction, or other arithmetic function, clerical error resulting from inaccurate copying, duplication, or the like, and any other similar type of unintentional error which the Secretary considers ministerial." Because the formula used in the Department's calculation of home market credit expense in the Final Results was intentional, CBCC's allegation does not fall under sections 19 CFR 351.224(f) and (g) of the Department's regulations. See Memorandum to The File through Thomas F. Futtner from Maisha Cryor: Companhia Brasileira Carburto De Calcio: Calculations for the Final Results of the 1999–2000 Antidumping Duty Administrative Review of Silicon Metal From Brazil, February 4, 2002. Therefore, we have not amended the interest formula that was used to calculate home market credit expense in the Final Results.

Comment 3:

Petitioners contend that the Department published the wrong "all others" rate in the Final Results. Petitioners state that in the Final Results, the "all others" rate is 8.10%, while the "all others" rate in the antidumping duty order on silicon metal from Brazil is 91.06%. Petitioners assert that, pursuant to Policy Bulletin 93.1, the Department's policy holds that the "all others rate shall be the all others rate contained in the order."

Department's Position: We agree with petitioners that we mistakenly referred to the "all others" rate as 8.10 percent in the Final Results. Therefore, we have corrected the "all others" rate to reflect 91.06 percent, which is the "all others" rate from the less than fair value investigation.

Amended Final Results

We are amending the final results of the antidumping duty administrative review of silicon metal from Brazil to reflect the corrections of the above-cited ministerial errors. These corrections are in accordance with section 751(h) of the Act and 19 CFR 351.224 of the Department's regulations. These corrections did not change any of the company-specific margins published in the Final Results. We are also correcting the stated "all others" rate which is 91.06 percent.

We are issuing and publishing this determination and notice in accordance with sections 751(a)(1) and 777(i) of the Act.

March 11, 2002.

Faryar Shirzad,

Assistant Secretary for Import Administration.

[FR Doc. 02–6473 Filed 3–15–02; 8:45 am]

BILLING CODE 3510–DS–S

DEPARTMENT OF COMMERCE

International Trade Administration

[A–580–841]

Structural Steel Beams From the Republic of Korea: Notice of Final Results of Changed Circumstances Antidumping Duty Administrative Review

AGENCY: Import Administration, International Trade Administration, Department of Commerce.

ACTION: Notice of Final Results of Changed Circumstances Antidumping Duty Administrative Review.

SUMMARY: On November 14, 2001, the Department of Commerce ("Department") published the notice of preliminary results of its changed circumstances review examining whether INI Steel Company ("INI") is the successor-in-interest to Inchon Iron & Steel Co., Ltd. ("Inchon") by virtue of its name change. See *Notice of Preliminary Results of Changed Circumstances Antidumping Duty Administrative Review: Structural Steel Beams from the Republic of Korea*, 66 FR 57035 (November 14, 2001) ("Preliminary Results"). We have now completed this changed circumstances review in accordance with 19 CFR 351.216 and 351.221(c)(3).

As a result of this review, the Department finds that INI is the successor-in-interest to Inchon, and INI should retain the deposit rate assigned to Inchon by the Department for all entries of the subject merchandise produced or exported by INI.

EFFECTIVE DATE: March 18, 2002.

FOR FURTHER INFORMATION CONTACT:

Cheryl Werner or Laurel LaCivita, Import Administration, International Trade Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue, NW., Washington, DC 20230; telephone (202) 482–2667 and (202) 482–4243, respectively.

Applicable Statute and Regulations

Unless otherwise indicated, all citations to the statute are references to the provisions effective January 1, 1995, the effective date of the amendments made to the Tariff Act of 1930 ("the Act") by the Uruguay Round Agreements Act. In addition, unless

otherwise indicated, all citations to the Department's regulations are to the regulations at 19 CFR part 351 (2001).

SUPPLEMENTARY INFORMATION:

Background

On October 1, 2001, the Department initiated this changed circumstances review. See *Structural Steel Beams from the Republic of Korea: Notice of Initiation of Changed Circumstances Antidumping Duty Administrative Review*, 66 FR 49929 (October 1, 2001) ("Notice of Initiation"). On November 14, 2001, the Department published the preliminary results of its changed circumstances review in the above-named case. See *Preliminary Results* (66 FR 57035). We gave interested parties 21 days to comment on our preliminary results. However, no interested parties have provided comments and no request for a hearing was received by the Department.

Scope of the Review

The products covered by this review include structural steel beams that are doubly-symmetric shapes, whether hot- or cold-rolled, drawn, extruded, formed or finished, having at least one dimension of at least 80 mm (3.2 inches or more), whether of carbon or alloy (other than stainless) steel, and whether or not drilled, punched, notched, painted, coated or clad. These products include, but are not limited to, wide-flange beams ("W" shapes), bearing piles ("HP" shapes), standard beams ("S" or "I" shapes), and M-shapes.

All products that meet the physical and metallurgical descriptions provided above are within the scope of this investigation unless otherwise excluded. The following products are outside and/or specifically excluded from the scope of this investigation: structural steel beams greater than 400 pounds per linear foot or with a web or section height (also known as depth) over 40 inches.

The merchandise subject to this investigation is classified in the Harmonized Tariff Schedule of the United States ("HTSUS") at subheadings: 7216.32.0000, 7216.33.0030, 7216.33.0060, 7216.33.0090, 7216.50.0000, 7216.61.0000, 7216.69.0000, 7216.91.0000, 7216.99.0000, 7228.70.3040, 7228.70.6000. Although the HTSUS subheadings are provided for convenience and Customs purposes, the written description of the merchandise under investigation is dispositive.

Successorship and Final Results of Review

On the basis of the record developed in this proceeding of the changed circumstances review, we determine INI to be the successor-in-interest to Inchoon for purposes of determining antidumping duty liability. For a complete discussion of the basis for this decision see the *Preliminary Results* (66 FR 57035). Therefore, INI shall retain the antidumping duty deposit rate assigned to Inchoon by the Department in the most recent administrative review of the subject merchandise.

This notice also serves as a final reminder to parties subject to administrative protective orders (APOs) of their responsibility concerning the disposition of proprietary information disclosed under APO in accordance with 19 CFR 351.305(a)(3). Failure to timely notify the Department in writing of the return/destruction of APO material is a sanctionable violation.

We are issuing and publishing this finding and notice in accordance with sections 751(b)(1) and 777(i)(1) of the Act and 19 CFR 351.221(c)(3) and 19 CFR 351.216.

Dated: March 11, 2002.

Faryar Shirzad,

Assistant Secretary for Import Administration.

[FR Doc. 02-6472 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-DS-P

DEPARTMENT OF COMMERCE

International Trade Administration, Commerce.

Export Trade Certificate of Review

ACTION: Notice of issuance of an amended Export Trade Certificate of Review, Application No. 88-5A012.

SUMMARY: The Department of Commerce has issued an amended Export Trade Certificate of Review to the National Tooling & Machining Association ("NTMA") on March 7, 2002. The original Certificate was issued on October 18, 1988 (53 FR 43140, October 25, 1988) and previously amended on December 4, 1989 (54 FR 51914, December 19, 1989); September 2, 1993 (58 FR 47868, September 13, 1993); May 3, 2000 (65 FR 30073, May 10, 2000); and April 5, 2001 (66 FR 21335, April 30, 2001).

FOR FURTHER INFORMATION CONTACT:

Vanessa M. Bachman, Acting Director, Office of Export Trading Company Affairs, International Trade Administration, (202) 482-5131 (this is

not a toll-free number), or by e-mail at oitca@ita.doc.gov.

SUPPLEMENTARY INFORMATION: Title III of the Export Trading Company Act of 1982 (15 U.S.C. 4001-21) authorizes the Secretary of Commerce to issue Export Trade Certificates of Review. The regulations implementing Title III are found at 15 CFR part 325 (2000).

The Office of Export Trading Company Affairs ("OETCA") is issuing this notice pursuant to 15 CFR 325.6(b), which requires the Department of Commerce to publish a summary of the Certification in the **Federal Register**. Under section 305(a) of the Act and 15 CFR 325.11(a), any person aggrieved by the Secretary's determination may, within 30 days of the date of this notice, bring an action in any appropriate district court of the United States to set aside the determination on the ground that the determination is erroneous.

Description of Amended Certificate

NTMA's Export Trade Certificate of Review has been amended so that the attached list will constitute the "Members" of the Certificate within the meaning of § 325.2(1) of the Regulations (15 CFR 325.2(1)).

The effective date of the amended certificate is December 12, 2001. A copy of the amended certificate will be kept in the International Trade Administration's Freedom of Information Records Inspection Facility, Room 4102, U.S. Department of Commerce, 14th Street and Constitution Avenue, NW., Washington, DC 20230.

Dated: March 12, 2002.

Vanessa M. Bachman,

Acting Director, Office of Export Trading Company Affairs.

21st Century Tool & Die, Inc., Waynesboro, TN

3 M MTC, Petaluma, CA

4 Axis Machining, Inc., Denver, CO

A-1 Precision Metal Products, Phoenix, AZ

A & A Industries, Inc., Peabody, MA

A & A Machine Company, Inc., Southampton, PA

A & A Machine Shop, Inc., La Marque, TX

A & B Machine, Van Nuys, CA

A & B Machine Shop, Rockford, IL

A & B Tool & Manufacturing Corp., Toledo, OH

A & D Precision, Fremont, CA

A & E Custom Manufacturing, Technologies, Inc., Kansas City, KS

A & E Machine Shop, Inc., Lone Star, TX

A & G Machine, Inc., Auburn, WA

A & S Tool & Die Company, Inc., Kernersville, NC

A A Precisioneering, Inc., Meadville, PA

A B A Division, A B A-P G T, Inc., Manchester, CT

A B C O Tool & Engineering, Phoenix, AZ

A B Heller, Inc., Milford, MI

A B N Industrial Co., Inc., Buena Park, CA

A B R Enterprises Inc., South Pasadena, CA

A C Machine, Inc., Akron, OH

A E Cole Die & Engraving, Columbus, OH

A E Machine Works, Inc., Houston, TX

A F C Tool Company, Inc., Subsidiary of F C Industries, Dayton, OH

A I M Tool & Die, Grand Haven, MI

A M C Precision, Inc., N. Tonawanda, NY

A M Design, E. Canton, OH

A M Machine Company, Inc., Baltimore, MD

A Mfg., Redlands, CA

A S C Corporation, Owings Mills, MD

A-Line Tool & Die, Inc., Louisville, KY

A-G Tool & Die, Div. of Seilkop Industries, Inc., Miamitown, OH

A-Rand, Inc., Phoenix, AZ

A & B Aerospace, Inc., Azusa, CA

A. C. Grinding & Supply Co. Inc., Levittown, PA

A. C. Cut-Off, Inc., Azusa, CA

A+ Engineering, Ipswich, MA

Abbott Tool, Inc., Toledo, OH

Abbott Machine & Tool, Inc., Toledo, OH

Ability Tool Company, Rockford, IL

Able Wire EDM, Inc., Brea, CA

Abrams Airborne Manufacturing, Inc., Tucson, AZ

Absolute Turning & Machine, Tucson, AZ

Absolute Manufacturing, N. Chelmsford, MA

Absolute Grinding Co., Inc., Mentor, OH

Acadiana Hydraulic Works, Inc., New Iberia, LA

Accu-Roll, Inc., Rochester, NY

Accu Die & Mold Inc., Stevensville, MI

AccuCraft, New Haven, MO

Accudynamics, Inc., Middleboro, MA

Accudyne Aerospace & Defense, Palm Bay, FL

Accura Industries, Inc., Rochester, NY

Accurate Grinding & Mfg. Corp., & Accurate

Fishing Products, Los Angeles, CA

Accurate Grinding Corp., Warwick, RI

Accurate Machine Co. Inc., Indianapolis, IN

Accurate Machining, Mukilteo, WA

Accurate Manufacturing Company, Glendale, CA

Accurate Products Co., Tucson, AZ

Accurate Marking Products, Inc., Pittsburgh, PA

Accurite Machine & Mfg. Inc., Louisville, KY

Accutronics, Inc., Littleton, CO

Ace Specialty Company, Inc., Tonawanda, NY

Ace Manufacturing Company, Cincinnati, OH

Ackley Machine Corporation, Moorestown, NJ

Acklin Stamping, Toledo, OH

Acme/Walton Machine & Tool, Inc., Louisville, KY

Acme Metal Works, Gilbert, AZ

ACMT, Inc. dba A C Tool & Machine, Co., Louisville, KY

Acraloc Corporation, Oak Ridge, TN

Acro Industries, Inc., Rochester, NY

Acro Tool & Die Company, Inc., Akron, OH

Actco Tool & Mfg. Co., Meadville, PA

Action Die & Tool Inc., Wyoming, MI

Action Mold & Tool Co., Anaheim, CA

Action Precision Grinding Inc., North Tonawanda, NY

Action SuperAbrasive Products, Brimfield, OH

Action Tool and Manufacturing, Inc., Rockford, IL

Action Machine L.L.C., Phoenix, AZ

Action E.D.M. & Tool Inc., Concord, NC

Acucut, Inc., Southington, CT

- Acutec Precision Machining Inc., Saegertown, PA
- Ada Machine Company, Inc., Santa Clara, CA
- Adams Engineering, Division of Manufacturing Technology, Inc., South Bend, IN
- Adaptive Technologies Inc., Springboro, OH
- Addison Precision Mfg. Corp., Rochester, NY
- Adena Tool Corporation, Dayton, OH
- Admill Machine Company, Newington, CT
- Adron Tool Corporation, Menomonee Falls, WI
- Advance Manufacturing Corp., Cleveland, OH
- Advance Manufacturing Technology, Salt Lake City, UT
- Advanced Ceramic Technology, Orange, CA
- Advanced Composite Products & Technology, Inc. (ACPT Inc.), Huntington Beach, CA
- Advanced Cutting Tools, Inc., Clio, MI
- Advanced Machine Programming, Morgan Hill, CA
- Advanced Machining Corporation, Salisbury, NC
- Advanced Measurement Labs, Inc., Sun Valley, CA
- Advanced Mold & Tooling Inc., Rochester, NY
- Advanced Tooling Specialists Inc., Menasha, WI
- Advanced Tooling Systems, Inc., Comstock Park, MI
- Advanced Product Design Specialties, Riverside, CA
- Advanced Machine Inc., Rochester, NY
- Advanced Precision Engineering, Ipswich, MA
- Advantage Mold & Design, Meadville, PA
- Aero Comm Machining, Wichita, KS
- Aero Design & Manufacturing Co., Phoenix, AZ
- Aero Engineering & Mfg. Company, Valencia, CA
- Aero Gear, Inc., Windsor, CT
- Aero Machining Company, Garden Grove, CA
- Aero Mechanical Engineering, Inc., Huntington Beach, CA
- Aero-Tech Engineering, Inc., Wichita, KS
- Aerofab, Inc., Tucson, AZ
- Aerostar Aerospace Inc., Phoenix, AZ
- Aetna Machine Company, Cochran, PA
- Aggressive Tool & Die, Inc., Buckner, KY
- Aggressive Tool & Die, Inc., Coopersville, MI
- Agrimson Tool Company, Brooklyn Park, MN
- Ahaus Tool & Engineering, Inc., Richmond, IN
- Aimco Precision, Inc., Phoenix, AZ
- Airmetal Corporation, Jackson, MI
- Ajax Tool, Inc., Fort Wayne, IN
- Akro Tool Co., Inc., Cincinnati, OH
- Akron Steel Fabricators Company, Akron, OH
- Akron Tool & Die Company, Inc., Akron, OH
- Alart Tool & Die, Inc., Houston, TX
- Albert Seisler Machine Corp., Mohnton, PA
- Albertson & Hein, Inc., Wichita, KS
- Albion Machine & Tool Company, Albion, MI
- Alco Manufacturing, Inc., Santa Ana, CA
- Alfred Manufacturing Company, Denver, CO
- Alger Machine Company, Inc., Rochester, NY
- Alignment Engineering Co., Inc., Knoxville, TN
- ALKAB Contract Manufacturing, Inc., New Kensington, PA
- All Tool Company, Union, NJ
- All Tools Company, Oklahoma City, OK
- All Tools Texas, Inc., Houston, TX
- All Weld Machine, Milpitas, CA
- All-Tech Machine & Eng., Inc., San Jose, CA
- All-Tech Machining, Inc., Wilmer, AL
- All Five Tool Company, Inc., Bristol, CT
- Allen Precision Industries, Inc., Asheboro, NC
- Allen Precision Machining Co., Angleton, TX
- Allen Randall Enterprises, Inc., Akron, OH
- Allen Aircraft Products, Inc., Ravenna, OH
- Alliance Machine Tool Co., Inc., Louisville, KY
- Allied Screw Products, Inc., Mishawaka, IN
- Allied Tool & Die Company, LLC, Phoenix, AZ
- Allied Tool & Die, Inc., Cleveland, OH
- Allied Tool & Machine Company, Kernersville, NC
- Allied Tool & Machine, Inc., Saginaw, MI
- Allied Tools Of Texas, Houston, TX
- Allied Mechanical Products, Ontario, CA
- Alloy Metal Products, Hayward, CA
- Allstate Tool & Die, Inc., Rochester, NY
- Almar Mfg. & Engineering, Inc., Garden Valley, CA
- Alpha Mold, LLC, Huber Heights, OH
- Alpha Precision Machining Inc., Kent, WA
- Alpha Tool & Machine Company, Bellmawr, NJ
- Alpha Tooling, Inc., Santa Fe Springs, CA
- Alpha Mold West Inc., Broomfield, CO
- Alpine Precision, Inc., North Billerica, MA
- Alro Specialty Metals, St. Louis, MO
- Alt's Tool & Machine, Inc., Santee, CA
- Alton Products, Inc., Maumee, OH
- Alves Precision Engineered, Products Inc., Watertown, CT
- AMA Plastics, Corona, CA
- Amatrol, Inc., Jeffersonville, IN
- Ambel Precision Mfg. Corp., Bethel, CT
- American Mfg. & Machining, Inc., Racine, WI
- American Precision Machining, Inc., Phoenix, AZ
- American Precision Technologies, Inc., San Fernando, CA
- American Tool & Die, Inc., Toledo, OH
- American Wire EDM, Inc., Orange, CA
- American Metal Masters, Inc., Plantsville, CT
- American Machine & Gndrilling, Co., Inc., Maple Grove, MN
- Amerimold, Inc., Mogadore, OH
- Ameritech Die & Mold, Inc., Mooresville, NC
- Amity Mold Company, Tipp City, OH
- AMS Production Machining Inc., Plainfield, IN
- Anchor Tool & Die Company, Cleveland, OH
- Anchor Lamina Inc., Madison Heights, MI
- Anders Machine and Engraving, Div. of Ad-Tech Machine & Tool, Rochester, NY
- Anderson Tool & Engineering Co., Inc., Anderson, IN
- Andrew Tool Company, Inc., Plymouth, MN
- Anglo-American Mold, Inc., Louisville, KY
- Anmar Precision Components Inc., North Hollywood, CA
- Anmark Machine, Tempe, AZ
- Anoplate Corporation, Syracuse, NY
- Apex Tool & Manufacturing, Inc., Evansville, IN
- Apex Precision Technologies, Inc., Camby, IN
- Apex Machine Company, Ft. Lauderdale, FL
- Apex Machine Tool Company, Farmington, CT
- Apollo Products Inc., Willoughby, OH
- Apollo E.D.M. Company, Fraser, MI
- Apollo Precision, Inc., Plymouth, MN
- Applegate EDM, Inc., Dallas, TX
- Applied Technology Manufacturing, Corp., Owego, NY
- Applied Technology Manufacturing, Inc., Rochester, NY
- Applied Engineering, Inc., Yankton, SD
- AR Industries Inc., Cincinnati, OH
- Aram Precision Tool & Die, Inc., Chatsworth, CA
- Arc Drilling Inc., Garfield Heights, OH
- Arca Systems, Tacoma, WA
- Arco Metals Corporation, Baltimore, MD
- Arco Industries, Inc., Dayton, OH
- Ardekin Machine Company, Rockford, IL
- Area Tool & Manufacturing, Inc., Meadville, PA
- Aremco, Inc., Grand Rapids, MN
- ARG Manufacturing Corp., Arlington, TX
- Argo Tool Corporation, Twinsburg, OH
- Aries Tool, Inc., New Berlin, WI
- Arkansas Tool & Die, Inc., North Little Rock, AR
- Arlington Machine & Tool Company, Fairfield, NJ
- Arma Tool & Die Company, Inc., Ridgefield, CT
- Armin Tool & Manufacturing Co., Inc., South Elgin, IL
- Armstrong-Blum Mfg. Co., Mt. Prospect, IL
- Armstrong Machine Works, Inc., Rogersville, TN
- Armstrong Mold, Machining Div., East Syracuse, NY
- Armstrong Technology, Inc., Sunnyvale, CA
- Arnett Tool, Inc., New Paris, OH
- Arnette Pattern Company/Midwest, Machining & Fabricating, Granite City, IL
- Arrington Supply House, Inc., Tuscaloosa, AL
- Arro Tool & Die, Inc., Lakewood, NY
- Arrow Grinding, Inc., Tonawanda, NY
- Arrow Diversified Tooling, Inc., Ellington, CT
- Arrow Sheet Metal Products Co., Denver, CO
- Arthur J. Evers Corporation, Riverton, NJ
- Artisan Machining, Inc., Bohemia, NY
- Artisan Associates, Detroit, MI
- Ascension Industries, North Tonawanda, NY
- Ash Machine Corporation, Pataskala, OH
- Aspen Precision Technologies, Inc., Petaluma, CA
- Associated Toolmakers, Inc., Keokuk, IA
- Associated Technologies, Brea, CA
- Associated Electro-Mechanics, Inc., Springfield, MA
- Astley Precision Machine Co., Irwin, PA
- Astro Machine Works Inc., Ephrata, PA
- Astro Automation, Inc., Irwin, PA
- Astrotronics Inc., Mesa, AZ
- Atec Engineering, Phoenix, AZ
- Athens Industries, Southington, CT
- Atkins Tool Company, Riverton, NJ
- Atlantic Tool & Die Company, Strongsville, OH
- Atlantic Precision Products Inc., Sanford, ME
- Atlas Tool, Inc., Roseville, MI
- Atlas Machine & Supply, Inc., Louisville, KY
- August Machine, Inc., Phoenix, AZ
- Austin Machine Company Inc., O'Fallon, MO
- Austro Mold Incorporated, Rochester, NY
- Autocam Corporation, Kentwood, MI
- Automated EDM Incorporated, Ramsey, MN
- Automated Cells & Equipment, Inc., Painted Post, NY

- Automatic Stamp Products, Inc., Cleveland, OH
- Automation Technology, Inc., St. Louis, MO
- Automation Tool & Die, Inc., Brunswick, OH
- Automation Tool Company, Cookeville, TN
- Avanti Engineering & Manufacturing, Inc., Greensburg, PA
- Axian Technology, Phoenix, AZ
- Axis Mfg. Inc., Tempe, AZ
- Ay-Mac Precision, Inc., Yorba Linda, CA
- Ay Machine Company, Ephrata, PA
- b & b Tool Company, Inc., Rockford, IL
- B & A Design Inc., Vernon, CT
- B & B Machine & Grinding Service, Denver, CO
- B & B Manufacturing Company, Largo, FL
- B & B Precision Mfg., Inc., Avon, NY
- B & E Tool Company, Inc., Southwick, MA
- B & G Quality Machine & Tool, Company, Inc., Baltimore, MD
- B & H Fabricators, Inc., Wilmington, CA
- B & H Tool Co. Inc., San Marcos, CA
- B & H Tool Works, Inc., of Rockcastle Co., Richmond, KY
- B & K Engineering, Inc., Mountain View, CA
- B & L Tool and Machine Company, Plainville, CT
- B & M Machine Corporation of Racine, Racine, WI
- B C D Metal Products Inc., Malden, MA
- B J Williams Machining Co., Edinboro, PA
- B-W Grinding Service, Inc., Houston, TX
- B. Radtke & Sons, Inc., Round Lake Park, IL
- Bachman Machine Company, Inc., St. Louis, MO
- Bachmann Precision Machine, Products Corp., South El Monte, CA
- Badge Machine Products, Inc., Canandaigua, NY
- Bahrs Die & Stamping Company, Inc., Cincinnati, OH
- Baker Hill Industries, Inc., Coral Springs, FL
- Banner Machine Inc., Phoenix, AZ
- Barberie Mold, Gardena, CA
- Bardons & Oliver, Inc., Solon, OH
- Barile Precision Grinding Inc., Cleveland, OH
- Barnes Aerospace-Apex Mfg., Phoenix, AZ
- Basic VI, San Jose, CA
- Bass Machining Inc., Baltimore, MD
- Bateman Manufacturing Co., Inc., Hayward, CA
- Baumann Engineering, Claremont, CA
- Bawden Industries, Inc., Romulus, MI
- Baxter Machine Products, Inc., Huntingdon, PA
- Bayport Machine, Inc., La Porte, TX
- Beach Mold & Tool, Inc., New Albany, IN
- Beacon Tool Company, Inc., Whittier, CA
- Beaver Tool & Machine Company, Inc., Feasterville, PA
- Bechler Cams, Inc., Anaheim, CA
- Becker, Inc., Kenosha, WI
- Beckett Gas, Inc., North Ridgeville, OH
- Becksted Machine, Inc., Tucson, AZ
- Bedard Machine, Inc., Brea, CA
- Bel-Kur, Inc., Temperance, MI
- Belco Tool & Mfg. Inc., Meadville, PA
- Belgian Screw Machine Products, Inc., Concord, MI
- Bell Engineering, Inc., Saginaw, MI
- Bellco Precision Manufacturing, Inc., Melissa, TX
- Beloit Precision Die Co. Inc., Beloit, WI
- Benchmark Engineering, Inc., Chandler, AZ
- Benda Tool & Model Works, Hercules, CA
- Bendon Gear Machine, Rockland, MA
- Bennett Tool & Die Company, Nashville, TN
- Bennett Tool & Machine, Fremont, CA
- Benning Inc., Blaine, MN
- Bent River Machine Inc., Clarkdale, AZ
- Berman Tool & Die, Waldorf, MD
- Bermar Associates, Inc., Troy, MI
- Bertram Tool & Machine Co., Inc., Farrell, PA
- Bertrand Products, Inc., South Bend, IN
- Best Tool & Manufacturing Co., Inc., Kansas City, MO
- Best Way Stamping Inc., La Mirada, CA
- Bestway Industries, Inc., Cleveland, OH
- Beta Machine Co. Inc., Cleveland, OH
- Beta Tool & Mold/Dyna-Tech, Wadsworth, OH
- Bilar Tool & Die Corporation, Warren, MI
- Billet Industries, Inc., York, PA
- Bishop Steering Technology, Inc., Indianapolis, IN
- Black Creek, Inc., Gadsden, AL
- Blackburn Melton Mfg. Company, Houston, TX
- Blackwood Grinding Inc., Hurst, TX
- Blandford Machine & Tool Co., Inc., Louisville, KY
- Blue Chip Mold, Inc., Rochester, NY
- Blue Chip Tool Company, Inc., New Castle, PA
- Bluegrass Forging, Tool & Die, Shelbyville, KY
- bmc Industries, Bakersfield, CA
- BMCO Industries Inc., Cranston, RI
- Bob's Tool & Cutter Grinding, Inc., Indianapolis, IN
- Boice Industrial Corporation, Ruffsedale, PA
- Bolt Industries, LLC., Phoenix, AZ
- Boring, Inc., Rockford, IL
- Bosma Machine & Tool, Corporation, Tipp City, OH
- Boss Tool and Manufacturing, Inc., Fremont, CA
- Boston Centerless Inc., Woburn, MA
- Bourdela's Grinding Co., Inc., Chatsworth, CA
- Bowden Manufacturing Corp., Willoughby, OH
- Boyce Machine, Inc., Cuyahoga Falls, OH
- Boyle, Inc., Freeport, PA
- BPS Industries Inc., Baltimore, MD
- Bra-Vor Tool & Die Company, Inc., Meadville, PA
- Bradford Machine Company Inc., Brattleboro, VT
- Bradhart Products, Inc., Brighton, MI
- Bramko Tool & Engineering, Inc., O'Fallon, MO
- Bratt Machine Company Inc., No. Andover, MA
- Brij Systems, Wichita, KS
- Brimar Products, Inc., Fontana, CA
- Brinkman Tool & Die, Inc., Dayton, OH
- Britt Tool, Inc., Brazil, IN
- Brittain Machine, Inc., Wichita, KS
- Broadway Companies, Inc., Englewood, OH
- Brogdon Tool & Die, Inc., Blue Springs, MO
- Brookfield Machine, Inc., West Brookfield, MA
- Brooklyn Scraping & Re-Machining, Inc., W. Lafayette, IN
- Brooklyn Machine & Mfg. Co., Inc., Cuyahoga Heights, OH
- Brown-Covey, Inc., Kansas City, MO
- Brownes' Machining, LLC., Sharon, TN
- Brownstown Quality Tool & Design, Brownstown, IN
- BSB Products Corporation, Buffalo, NY
- BT Laser, Inc., Santa Clara, CA
- Budney Overhaul & Repair, LTD., Berlin, CT
- Buerk Tool & Machine Corporation, Buffalo, NY
- Buiter Tool & Die, Inc., Grand Rapids, MI
- Bundy Manufacturing, Inc., El Segundo, CA
- Burckhardt America, Inc., Greensboro, NC
- Burco Precision Products, Inc., Denton, TX
- Burger Engineering, Inc., Olathe, KS
- Burgess Brothers, Inc., Canton, MA
- Burton Industries, Inc., Mentor, OH
- C & C Machine Company, Akron, OH
- C & C Manufacturing Corporation, Englewood, CO
- C & G Machine & Tool Co., Inc., Granby, MA
- C & J Industries, Inc., Meadville, PA
- C & M Machine Products, Inc., Willoughby, OH
- C & R Manufacturing, Inc., Shawnee, KS
- C & S Machine & Manufacturing Corporation, Louisville, KY
- C A R Engineering & Mfg., Victor, NY
- C B Enterprises, Division of Whiteledge, Inc., Manchester, CT
- C B Kaupp & Sons, Inc., Maplewood, NJ
- C B S Manufacturing Company, Inc., Windsor, CT
- C D M Tool & Mfg. Co., Inc., Hartford, WI
- C F A Company, Inc., Milford, CT
- C J Winter Machine Technologies, Inc., Rochester, NY
- C K Tool, Harborcreek, PA
- C M Gordon Industries, Inc., Santa Fe Springs, CA
- C M Industries, Inc., d/b/a Custom Marine, Inc., Old Saybrook, CT
- C N C Machine & Engineering Corporation, Colorado Springs, CO
- C N C Precision Machining, Inc., Comstock Park, MI
- C T D Machines, Inc., Los Angeles, CA
- C V Tool Company, Inc., Southington, CT
- C-P Mfg. Corp., Van Nuys, CA
- C & C Precision Machining Inc., Mesa, AZ
- C-Axis Inc., Hamel, MN
- C. G. Tech, Inc., Phoenix, AZ
- C.N.C. Tool & Mold, Naples, FL
- Caco Pacific Corporation, Covina, CA
- Cadco Program & Machine, St. Charles, MO
- Cal-Weld, Fremont, CA
- Calder Machine Co. (C M C), Florence, SC
- California Mold, Fullerton, CA
- California Machine Specialties, Chino, CA
- Calmax Technology, Inc., Santa Clara, CA
- Cambridge Specialty Company, Inc., Kensington, CT
- Cambridge Tool & Die Corp., Cambridge, OH
- Cameron Machine Shop, Inc., Richardson, TX
- Campbell Grinding & Machine, Inc., Lewisville, TX
- Campro Manufacturing, Inc., Phoenix, AZ
- CamTech Systems, Inc., Alhambra, CA
- Canto Tool Corporation, Meadville, PA
- Capitol Technologies, Inc., South Bend, IN
- Capitol Tool & Die, L. P., Madison, TN
- Carbi-Tech, Inc., Vandergrift, PA
- Carbide Probes, Inc., Dayton, OH
- Carboloy, Inc., Warren, MI
- Cardinal Machine Company, Inc., Strongsville, OH
- Carius Tool Co., Inc., Cleveland, OH
- Carlin Machine Company, Inc., Southborough, MA
- Carlson Capital Manufacturing Co., Rockford, IL

- Carlson Tool & Manufacturing Corp., Cedarburg, WI
- Casale Engineering, Santa Fe Springs, CA
- Cascade Mold & Die, Inc., Portland, OR
- Cass Screw Machine Products Company, Brooklyn Center, MN
- Catalina Tool & Mold, Inc., Tucson, AZ
- Cates Machine Shop, Inc., Tyler, TX
- Cavalry Precision Machine, Inc., Largo, FL
- CB Quality Machining & Engineering Inc., Buffalo, MN
- CDL Manufacturing, Inc., Rochester, NY
- Cee-San Machine & Fabrication Co., Inc., Houston, TX
- Centaur Tool & Die, Inc., Bowling Green, OH
- Centennial Technologies, Inc., Saginaw, MI
- Center Line Industries, Inc., West Springfield, MA
- Center Line Machine Company, Lafayette, CO
- Center Line Tool, Freeport, PA
- Central Mass. Machine, Inc., Holyoke, MA
- Central States Machine Service, Elkhart, IN
- Central Tool & Machine Co., Inc., Bridgeport, CT
- Central Tools, Inc., Cranston, RI
- Century Die Company, Fremont, OH
- Century Mold Company, Inc., Rochester, NY
- Century Tool & Engr., Inc., Indianapolis, IN
- Certified Grinding & Machine, Inc., Rochester, NY
- Certified Industries, II, LLC, Phoenix, AZ
- CG Manufacturing Company, Willoughby, OH
- Chadakoin Interactive, Rochester, NY
- Challenger Worldwide, Inc., Phoenix, AZ
- Chalmers & Kubeck, Inc., Aston, PA
- Chamtek Mfg., Inc., Rochester, NY
- Chance Tool & Die Co., Inc., Cincinnati, OH
- Chandler Tool & Design Inc., Rockford, IL
- Chapman Engineering, Inc., Santa Ana, CA
- Charmilles Technologies Corporation, Lincolnshire, IL
- Chase Machine & Mfg. Co., Rochester, NY
- Chelar Tool & Die, Inc., Belleville, IL
- Cherokee Industries, Hampshire, IL
- Cherry Valley Tool & Machine Inc., Belvidere, IL
- Chicago Mold Engineering Co., Inc., St. Charles, IL
- Chicago Grinding & Machine Co., Melrose Park, IL
- Chickasha Manufacturing Company, Inc., Chickasha, OK
- Chippewa Tool & Manufacturing Co., Woodville, OH
- CHIPSCO, Inc., Meadville, PA
- Chopper Guys Biker Products, Inc., Vallejo, CA
- Christie Manufacturing, Inc., Gainesville, TX
- Christopher Tool & Manufacturing, Solon, OH
- Cindex Industries Inc., Ludlow, MA
- Circle-K-Industries, K-Form Inc., Sterling, VA
- CitiCapital Dealer Finance, Kennesaw, GA
- Clarion Tech. Caledonia Tool, Caledonia, MI
- Clark-Reliance Corporation, Strongsville, OH
- Clark Automation Manufacturing Company, Inc., Pleasanton, CA
- Clarke Engineering, Inc., Clarke Gear Co., North Hollywood, CA
- Class Machine & Welding, Inc., Akron, OH
- Classic Tool, Inc., Macedonia, OH
- Classic Tool, Inc., Saegertown, PA
- Clay & Bailey Mfg. Co., Kansas City, MO
- Cleveland Electric Laboratories Company, Inc., Twinsburg, OH
- Clifton Automatic Screw, Machine Products, Inc., Lake City, PA
- Cloud Company, San Luis Obispo, CA
- CNC Precision Manufacturing, Inc., Farmers Branch, TX
- Coast Cutters Company, Inc., South El Monte, CA
- Coastal Machine Company, Branford, CT
- Cobak Tool & Manufacturing Co., St. Louis, MO
- Coffey Associates, Washington, DC
- Coil Pro Machinery, Southington, CT
- Colbritt Manufacturing Co., Inc., Chatsworth, CA
- Collins Machine Works, Inc., Wellford, SC
- Collins Machine & Tool Co., Inc., Madison, TN
- Collins Instrument Company, Angleton, TX
- Colonial Machine Company, Kent, OH
- Colonial Machine & Tool Co., Inc., Coventry, RI
- Colorado Surface Grinding, Inc., Denver, CO
- Colorado Laser Marking, Inc., Colorado Springs, CO
- Columbia Products, Inc., Dallastown, PA
- Columbia Machine Works, Inc., Columbia, TN
- Comac Manufacturing Corporation, Oroville, CA
- Comet Tool, Inc., Hopkins, MN
- Comfab, Inc., Spartanburg, SC
- Command Tooling Systems, Ramsey, MN
- Commerce Grinding, Inc., Dallas, TX
- Commercial Grinding Services, Inc., Cleveland, OH
- Commonwealth Machine Co., Inc., Danville, VA
- Competition Tooling, Inc., High Point, NC
- Competitive Engineering Inc., Tucson, AZ
- Complete Tool & Die, Inc., St. James, MO
- Complete Metal Fabrication, Jeffersonville, IN
- Composidie, Inc., Apollo, PA
- Compu Die, Inc., Wyoming, MI
- Compumachine Incorporated, Wilmington, MA
- Computech Manufacturing Co., Inc., North Kansas City, MO
- Computerized Machining Service, Inc., Englewood, CO
- Concept Tool & Die Company, Euclid, OH
- Conco Systems, Inc., Verona, PA
- Condor Engineering, Inc., Colorado Springs, CO
- Connecticut Jig Grinding, Inc., New Britain, CT
- Connelly Machine Works, Santa Ana, CA
- Connolly Tool & Machine Co., Dallas, TX
- Conroy & Knowlton, Inc., Los Angeles, CA
- Consolidated Mold & Mfg. Inc., Kent, OH
- Conti Tool & Die Company, Akron, OH
- Conti Machine Tool Company, Inc., Haverhill, MA
- Continental Tool & Manufacturing, Inc., Lenexa, KS
- Continental Tool & Machine, Strongsville, OH
- Continental Precision, Inc., Phoenix, AZ
- Converse Industries, Inc., Kenosha, WI
- Cook Technologies, Inc., Green Lane, PA
- Cook Machine and Engineering Corporation, Gardena, CA
- Coorstek, Livermore, CA
- Coosa Machine Company, LLC, Rainbow City, AL
- Corbitt Mfg. Company, St. Charles, MO
- Cornerstone Screw Machine, Products, Burbank, CA
- Cornerstone Design, Franksville, WI
- Corning Gilbert, Inc., Glendale, AZ
- Corrigan Manufacturing Co., Inc., Rockford, IL
- Corrugated Roller & Machine, Inc., Santa Fe Springs, CA
- Corry Custom Machine, Corry, PA
- Cosar Mold, Inc., Brimfield, OH
- Costa Machine, Inc., Akron, OH
- Country Machine & Tool, Inc., Tipp City, OH
- Covert Manufacturing, Inc., Galion, OH
- Cox Tool Company, Inc., Excelsior Spring, MO
- Cox Mfg. Co., Inc., San Antonio, TX
- CPC Tooling Technologies, Columbus, OH
- Craftsman Tool & Mold Company, Aurora, IL
- Craig Machinery & Design, Inc., Louisville, KY
- Creative Precision, West, Phoenix, AZ
- Creative Machining & Mfg., Inc., St. Petersburg, FL
- Creb Engineering, Inc., Pascoag, RI
- Crenshaw Die & Manufacturing Corp., Irvine, CA
- Crest Manufacturing Company, Lincoln, RI
- Criterion Tool & Die, Inc., Brook Park, OH
- Critical Operations, Inc., Santa Ana, CA
- Crosrol, Inc., Greenville, SC
- Cross Tool & Manufacturing, Inc., Flagstaff, AZ
- Crossland Machinery, Kansas City, MO
- CrossRidge Precision, Oak Ridge, TN
- Crown Mold & Machine, Streetsboro, OH
- Crown Machine, Inc., Rockford, IL
- Crucible Materials Corporation, Camillus, NY
- Crush Master Grinding Corp., Walnut, CA
- Custom Mold & Design, Inc., Plymouth, MN
- Custom Tool & Design, Inc., Erie, PA
- Custom Tool & Grinding, Inc., Washington, PA
- Custom Tool & Model Corp., Frankfort, NY
- Custom Machine, Inc., Cleveland, OH
- Custom Machine, Inc., Woburn, MA
- Custom Gear & Machine, Inc., Rockford, IL
- Custom Engineering, Inc., Evansville, IN
- Custom Metal Cutting, Inc., Rockwall, TX
- Cut-Right Tools Corporation, Willoughby, OH
- Cutting Edge Manufacturing, Scottsdale, AZ
- Czech Tool, Saegertown, PA
- D & B Industries, Inc., Dayton, OH
- D & H Manufacturing Company, Fremont, CA
- D & J Precision Machining, Inc., Hayward, CA
- D & K Industries, Inc., Chatsworth, CA
- D & N Precision, Inc., San Jose, CA
- D & R Precision Machining, San Jose, CA
- D & S Manufacturing Corporation, Southwick, MA
- D M E Company, Madison Heights, MI
- D M Machine & Tool, Kennerdell, PA
- D M Machine Company, Inc., Willoughby, OH
- D P I, Inc., Huntingdon Vly, PA
- D P Tool & Machine, Inc., Avon, NY
- D S A Precision Machining, Inc., Livonia, NY
- D S Greene Company, Inc., Wakefield, MA
- D-Velco Manufacturing, Phoenix, AZ
- D-K Manufacturing Corporation, Fulton, NY
- D. F. O'Brien Precision Machining & Tooling, Santa Fe Springs, CA
- Daca Machine & Tool, Inc., Dutzow, MO
- DaCo Precision Manufacturers, Sandy, UT
- Dadeks Machine Works Corporation, Houston, TX

- Daily Industrial Tools, Costa Mesa, CA
 Dan McEachern Company, Alameda, CA
 Dan's Precision Grinding, and Thread Rolling, Sun Valley, CA
 Danco Precision, Inc., Phoenixville, PA
 Dane Systems, Inc., Stevensville, MI
 Danly IEM, Div. of Connell Ltd. Partnership, Cleveland, OH
 Data Mold & Tool, Inc., Walbridge, OH
 Data Machine, Inc., Adamsburg, PA
 Datum Industries, Kentwood, MI
 David Engineering & Mfg., Corona, CA
 Davis Machine & Manufacturing Company, Arlington, TX
 Davken, Inc., Brea, CA
 Dayton Reliable Tool & Mfg. Co., Dayton, OH
 Dayton Progress Corporation, West Carrollton, OH
 De Long Manufacturing Co., Inc., Santa Clara, CA
 De-Lux Mold & Machine, Inc., Brady Lake, OH
 Dearborn Precision Tubular, Products, Inc., Fryeburg, ME
 Deck Brothers, Inc., Buffalo, NY
 Deep Holdings, Inc., dba Deephole Machine, Houston, TX
 Defiance Innovations Ltd., Company, Earth City, MO
 Dekalb Tool & Die, Inc., Tucker, GA
 DeKing Screw Products Inc., Burbank, CA
 Delco Machine & Gear, No. Long Beach, CA
 Delco Corporation, Akron, OH
 Dell Tool, Penfield, NY
 Delltronics, Inc., Englewood, CO
 Delta Machining, Inc., Niles, MI
 Delta Tech, Inc., Mentor, OH
 Delta Machine & Tool Company, Cleveland, OH
 Deltron Engineering, Burbank, CA
 Demach Industries, Inc., Johnston, RI
 Dependable Tool & Manufacturing Co., Cleveland, OH
 Dependable Machine Company, Inc., Indianapolis, IN
 Desert Precision Mfg., Inc., Tucson, AZ
 Designs For Tomorrow, Inc., St. Louis, MO
 Detroit Tool & Engineering Co., Lebanon, MO
 Deutsch ECD, Hemet, CA
 Devtek Engineering & Manufacturing, Colorado Springs, CO
 Di-Matrix, Phoenix, AZ
 Dial Machine Company, Andalusia, PA
 Diamond Lake Tool, Inc., Anoka, MN
 Diamond Machine Works, Inc., Seattle, WA
 Diamond Tool & Die Co., Inc., Euclid, OH
 Diamond Tool & Engineering, Inc., Bertha, MN
 Die Cast Die and Mold, Inc., Perrysburg, OH
 Die Dimensions, Kentwood, MI
 Die Products Company, Minneapolis, MN
 Die Quip Corp., Bethel Park, PA
 Die Tech Industries, Ltd., Providence, RI
 Die-Matic Corporation, Brooklyn Heights, OH
 Die-Matic Tool and Die, Inc., Grand Rapids, MI
 Die-Mension Corporation, Brunswick, OH
 Die-Namic Inc., Taylor, MI
 Die Solutions, Inc., Washington, MO
 Die-Namic Tool & Mfg., Inc., Rockford, IL
 Diemaster Tool & Mold, Inc., Macedonia, OH
 Dietooling, Div. of Diemolding, Wampsville, NY
 Digital Tool & Die, Inc., Grandville, MI
 Dimac Manufacturing Co., Inc., Alexander, AR
- Distefano Tool & Mfg. Company, Omaha, NE
 Distinctive Machine Corporation, Grand Rapids, MI
 Diversified Engraving Stamp, & Machine Company, Akron, OH
 Diversified Manufacturing, Incorporated, Lockport, NY
 Diversified Tool & Die, Vista, CA
 Diversified Tool, Inc., Mukwonago, WI
 Diversified Tooling Innovations, Inc., Racine, WI
 Diversified Machine Products, LLC., Roebuck, SC
 Dixie Tool & Die Co., Inc., Gadsden, AL
 Dixon Automatic Tool, Inc., Rockford, IL
 DJM Mfg., Sunnyvale, CA
 Double D Machine & Tool Company, Fremont, OH
 Douglas Machine & Engineering Co., Davenport, IA
 Doyle Manufacturing, Inc., Holland, OH
 Drabik Tool and Die Inc., Brook Park, OH
 Drewco Corporation, Franksville, WI
 Drill Masters Inc., Hamden, CT
 DT Scheu & Kniss, Louisville, KY
 Du-Well Grinding Company, Inc., Milwaukee, WI
 Dugan Tool & Die, Inc., Cottage Hills, IL
 Dugan Tool & Die Company, Toledo, OH
 Dukowitz Machine Inc., Nikiski, AK
 Dun-Rite Industries, Inc., Monroe, MI
 Dunn & Bybee Tool Company, Inc., Sparta, TN
 Duplicate Parts Company, Inc., San Marcos, CA
 Dura-Metal Products Corporation, Irwin, PA
 Durivage Pattern & Mfg. Co. Inc., Williston, OH
 DuWest Tool & Die, Inc., Cleveland, OH
 Dwyer Instruments Inc., W E Anderson Division, Grandview, MO
 DynaGrind Precision, Inc., New Kensington, PA
 Dynamic Tool & Design, Inc., Menomonee Falls, WI
 Dynamic Machine & Fabricating, Phoenix, AZ
 Dynamic Fabrication, Inc., Santa Ana, CA
 Dynamic Engineering, Inc., Minneapolis, MN
 Dysinger Incorporated, Dayton, OH
 Dytran Instruments, Inc., Chatsworth, CA
 E & S Precision Machine, LLC, Modesto, CA
 E B & Sons Machine Inc., Aliquippa, PA
 E C M Of Florida, Jupiter, FL
 E J Codd Co. of Baltimore City &, Codd Fabricators & Boiler Co., Inc., Baltimore, MD
 E K L Machine Company, Inc., Andalusia, PA
 E R C Concepts Company, Inc., Sunnyvale, CA
 E W Johnson Company, Inc., Lewisville, TX
 E-M-Solutions, Inc., Fremont, CA
 E-Fab, Inc., Santa Clara, CA
 E. D. M. Exotics, Inc., Hayward, CA
 E. T. Precision Optics Inc., Rochester, NY
 Eagle Mold Company, Inc., Carlisle, OH
 Eagle Technologies Group, St. Joseph, MI
 Eagle Tool & Machine Company, Inc., Springfield, OH
 Eagle Precision Tooling Inc., Erie, PA
 Eason & Waller, Manufacturing & Grinding, Phoenix, AZ
 East Coast Tool & Mfg., Inc., Orchard Park, NY
 East Side Machine, Inc., Webster, NY
 East Texas Machine Works, Inc., Longview, TX
- Eaton Manufacturing, Inc., Fremont, CA
 Ebway Corporation, Fort Lauderdale, FL
 Eckert Enterprises Ltd., Tempe, AZ
 Eckert Machining, Inc., San Jose, CA
 Eclipse Mold, Inc., Clinton Township, MI
 Eclipse Tool & Die, Inc., Wayland, MI
 Edco, Inc., Toledo, OH
 Edge-Tech, Inc., Redmond, WA
 EDM Supplies, Inc., Downey, CA
 Edwardsville Machine & Welding Company, Inc., Edwardsville, IL
 Efficient Die & Mold Inc., Cleveland, OH
 Egli Machine Company, Inc., Sidney, NY
 Ehlert Tool Co., Inc., New Berlin, WI
 Ehrhardt Tool & Machine Company, Granite City, IL
 Eicom Corporation, Moraine, OH
 EISC/CME, Toledo, OH
 Ejay's Machine Co., Inc., Fullerton, CA
 Elcam Tool & Die, Inc., Wilcox, PA
 Electra Form Industries Inc., Vandalia, OH
 Electric Enterprise Inc., Stratford, CT
 Electro-Mechanical Products, Inc., Denver, CO
 Electro-Tech Machining, Long Beach, CA
 Electro-Freedom Manufacturing Co., Inc., Wayland, MA
 Electro Form Corporation, Binghamton, NY
 Electroform Co. Inc., Machesney Park, IL
 Elite Tool & Machinery Systems, Inc., O'Fallon, MO
 Elizabeth Carbide Die Co., Inc., McKeesport, PA
 Elizabeth Carbide of North Carolina, Inc., Lexington, NC
 Elkhart Machine Group, Elkhart, IN
 Elliott Tool & Manufacturing Co., St. Louis, MO
 Elliott's Precision, Inc., Peoria, AZ
 Ellis Tool & Machine, Inc., Tom Bean, TX
 Ellis Machine and Fabrication Inc., Buffalo, NY
 Ellison Machine Company, Laurens, SC
 Elrae Industries, Alden, NY
 Emig Machine and Tool, Warwick, PA
 Emmert Welding & Manufacturing, Inc., Independence, MO
 Empire Manufacturing Corporation, Bridgeport, CT
 Empire Die Casting Co., Inc., Macedonia, OH
 Engineered Pump Services, Inc., Pasadena, TX
 Engineered Machine Tool, Inc., Wichita, KS
 Entek Corporation, Norman, OK
 Entela, Inc., Grand Rapids, MI
 Enterprise Tool & Die, Brooklyn Heights, OH
 Ephrata Precision Parts, Inc., Denver, PA
 Epicor Software Corporation, Minneapolis, MN
 Erca Tool Die & Stamping Company, Richmond Hill, NY
 Erickson Tool & Machine Company, Rockford, IL
 Erie Specialty Products, Inc., Erie, PA
 Erie Shore Machine Co., Inc., Cleveland, OH
 Ermco, Inc., Cleveland, OH
 EROWA Technology Inc., Arlington Hts., IL
 Estee Mold & Die, Inc., Dayton, OH
 Esterle Mold & Machine Co., Stow, OH
 Estul Tool & Manufacturing Co., Inc., Matthews, NC
 Evans Tool & Die, Inc., Conyers, GA
 Ever-Ready Tool, Inc., Largo, FL
 Ever Fab, Inc., East Aurora, NY
 Everett Pattern and Mfg., Inc., Middleton, MA

- Ewart-Ohlson Machine Company, Cuyahoga Falls, OH
 EWT, Inc., Rockford, IL
 Ex-Cel Machine & Tool, Inc., Louisville, KY
 Exact Tool & Die, Inc., Brook Park, OH
 Exact Cutting Service, Inc., Brecksville, OH
 Exacta Tech Inc., Livermore, CA
 Exacta Machine, Inc., Wichita, KS
 Exacto, Inc. of South Bend, South Bend, IN
 Excaliber Precision Machining, Peoria, AZ
 Excalibur Precision Machine Co., Inc., Hampstead, NH
 Excel Stamping & Manufacturing, Inc., Houston, TX
 Excel Manufacturing, Inc., Valencia, CA
 Excel Manufacturing Inc., Seymour, IN
 Excel Machine Company, Philadelphia, PA
 Excel Precision, Inc., Tempe, AZ
 Executive Mold Corporation, Huber Heights, OH
 Extreme Machine LLC, Phoenix, AZ
 Ezell Precision Tool Company, Clearwater, FL
 F & F Machine Specialties, Mishawaka, IN
 F & G Tool & Die Company, Dayton, OH
 F & L Tools Corporation, Corona, CA
 F & S Tool, Inc., Erie, PA
 F C Machine Tool & Design, Inc., Cuyahoga Falls, OH
 F D T Precision Machine Co., Inc., Taunton, MA
 F G A Inc., Baton Rouge, LA
 F H Peterson Machine Corporation, Stoughton, MA
 F K Instrument Co., Inc., Clearwater, FL
 F M Machine Company, Akron, OH
 F N Smith Corporation, Oregon, IL
 F P Pla Tool & Manufacturing Co., Buffalo, NY
 F S G Inc., Mishawaka, IN
 F T T Manufacturing Inc., Geneseo, NY
 F Tinker & Sons Company, Pittsburgh, PA
 F W Gartner Thermal Spraying Co., Houston, TX
 F-Squared, Inc., Tarentum, PA
 F. S. Machining, Inc., Englewood, CO
 Fab Lab, Inc., Maryland Heights, MO
 Fabricast, Inc., So. El Monte, CA
 Fairbanks Machine & Tool, Raytown, MO
 Fairview Machine Company, Inc., Topsfield, MA
 Fairway Molds, Inc., Walnut, CA
 Faith Tool & Manufacturing, Inc., Willoughby, OH
 Falcon Precision Machining Co., Inc., West Springfield, MA
 Falls City Machine Technology, Louisville, KY
 Falls Mold & Die, Inc., Stow, OH
 Fame Tool & Manufacturing Co., Cincinnati, OH
 FamPEC Technology LLC, Murfreesboro, TN
 Fargo Machine Company, Inc., Ashtabula, OH
 Farrar Corporation, Norwich, KS
 Farzati Manufacturing Corp., Greensburg, PA
 Fast Physics Inc., Phoenix, AZ
 Faustson Tool Corp., Arvada, CO
 Fay & Quartermaine Machining Corp., El Monte, CA
 Fay Tool & Die, Inc., Orlando, FL
 FCMP, Inc., Buffalo, NY
 Feedall, Inc., Willoughby, OH
 Feilhauer's Machine Shop Inc., Cincinnati, OH
 Feller Tool Co., Inc., Elyria, OH
 Fenton Manufacturing, Inc., Ashtabula, OH
 Fenwick Machine & Tool, Piedmont, SC
 Feral Productions LLC., Newark, CA
 Ferriot Inc., Akron, OH
 First International Bank, Hartford, CT
 Fischer Precision Spindles, Inc., Berlin, CT
 Fischer Tool & Die Corporation, Temperance, MI
 Fitzwater Engineering Corp., Scituate, RI
 Five Star Tool Company, Inc., Rochester, NY
 Fleck Machine Company, Inc., Hanover, MD
 Foresight Technologies, Tempe, AZ
 Forster Tool & Mfg. Inc., Bensenville, IL
 Fortner & Gifford, Inc., Prescott, AZ
 Fosteration Inc., Meadville, PA
 Four Pro Machine, Wichita, KS
 Fox Valley Tool & Die, Inc., Kaukauna, WI
 Franchino Mold & Engineering, Lansing, MI
 Frasal Tool Co., Inc., Newington, CT
 Frazier Aviation, Inc., San Fernando, CA
 FRB Machine Inc., Emlenton, PA
 Fre-Mar Industries, Inc., Brunswick, OH
 Fredon Corporation, Mentor, OH
 Free-MaDie Company, Kittanning, PA
 Freeport Welding & Fabricating, Inc., Freeport, TX
 Fries Machine & Tool, Inc., Dayton, OH
 Frost & Company, Charlestown, RI
 Fulton Industries, Inc., Rochester, IN
 Furno Co. Inc., Pomona, CA
 Future Tool & Die Company, Inc., Cleveland, OH
 Future Tool & Die, Inc., Grandville, MI
 Future Fabricators, Phoenix, AZ
 Fyco Tool & Die, Inc., Houston, TX
 G & G Tool Company, Inc., Sidney, OH
 G & K Machine Company, Denver, CO
 G & L Tool Corp., Agawam, MA
 G B F Enterprises, Inc., Santa Ana, CA
 G B Tool Company, Warwick, RI
 G H Tool & Mold, Inc., Washington, MO
 G M T Corporation, Waverly, IA
 G R McCormick, Inc., Burbank, CA
 G S G Tool and Manufacturing, Meadville, PA
 G S Precision, Inc., Brattleboro, VT
 Gadsden Tool, Inc., Gadsden, AL
 Gainesville Machine Tools, Inc., Gainesville, TX
 Galaxy Industries, Canton, MI
 Gales Manufacturing Corporation, Racine, WI
 Gambar Products Company, Inc., Warwick, RI
 Garcia Associates, Arlington, VA
 Gasaway Manufacturing LLC, Beasley, TX
 Gatto, Inc., Plymouth, MI
 Gauer Mold & Machine Company, Tallmadge, OH
 Gaum, Inc., Robbinsville, NJ
 Gear Manufacturing, Inc., Anaheim, CA
 Gebhardt Machine Works, Inc., Portland, OR
 Geiger Manufacturing, Inc., Stockton, CA
 Gem City Engineering Company, Dayton, OH
 Gene's Gundrilling Inc., Alhambra, CA
 General Aluminium Forgings, Colorado Springs, CO
 General Die Engraving, Inc., Twinsburg, OH
 General Engineering Company, Toledo, OH
 General Grinding, Inc., Oakland, CA
 General Machine Shop, Inc., Cheverly, MD
 General Machine-Diecron, Inc., Griffin, GA
 General Tool & Die Company, Inc., Racine, WI
 Genesee Manufacturing Company, Inc., Rochester, NY
 Genesee Metal Stampings, Inc., West Henrietta, NY
 Genesis Plastics & Engineering, LLC, Scottsburg, IN
 Genesis Manufacturing, Glendale, AZ
 Gentec Manufacturing Inc., San Jose, CA
 Geometric Tool & Machine Co., Inc., Piedmont, SC
 George Welsch & Son Company, Cleveland, OH
 German Machine, Inc., Rochester, NY
 Germantown Tool & Machine, Works, Inc., Huntingdon Valle, PA
 Gibbs Die Casting Corporation, Henderson, KY
 Gibbs Machine Company, Inc., Greensboro, NC
 Gilbert Machine & Tool Company, Greene, NY
 Gill Tool & Die, Inc., Grand Rapids, MI
 Gillette Machine & Tool Co Inc., Rochester, NY
 Gillilan Machine Co., Inc., Mt. Juliet, TN
 Girard Tool & Die/Jackburn Mfg., Inc., Girard, PA
 Gischel Machine Company Inc., Baltimore, MD
 Givmar Precision Machining, Mountain View, CA
 Glaze Tool & Engineering, Inc., New Haven, IN
 Glendale Machine Company, Inc., Solon, OH
 Glendo Corporation, Emporia, KS
 Glidden Machine & Tool, Inc., North Tonawanda, NY
 Global Mfg. & Assembly, Inc., Boyer Machine Tech LLC, Phoenix, AZ
 Global Precision, Inc., Davie, FL
 Global Shop Solutions, The Woodlands, TX
 GMB Machining Company, Livermore, CA
 Godwin—SBO, L.P., Houston, TX
 Golis Machine, Inc., Montrose, PA
 Goodwin-Bradley Pattern Co., Inc., Providence, RI
 Graham Tech Inc., Cochran, GA
 Granby Mold, Inc., Walled Lake, MI
 Grand Valley Manufacturing Company, Titusville, PA
 Graybill's Tool & Die, Inc., Manheim, PA
 Great Lakes E.D.M. Inc., Clinton Twp., MI
 Great Lakes Metal Treating, Inc., Tonawanda, NY
 Great Western Grinding & Eng., Inc., Huntington Beach, CA
 Great Lakes Tooling Inc., Cleveland, OH
 Grind All Precision Tool Co., Inc., Warren, MI
 Grind-All, Inc., Cleveland, OH
 GrindC/O Inc., Chelmsford, MA
 Grinding Service & Mfg. Co., Bristol, CT
 Grindworks Inc., Glendale, AZ
 Grosmann Precision, Ballwin, MO
 Grover Gundrilling, Inc., Norway, ME
 Guill Tool & Engineering Co., Inc., West Warwick, RI
 Gulf South Machine/Drilex Corp., Houston, TX
 Gurney Precision Machining, Saint Petersburg, FL
 Gustav's Tool & Die, Inc., Seguin, TX
 H & H Machine Company, Whittier, CA
 H & H Machine Shop of Akron, Inc., Akron, OH
 H & H Machined Products, Inc., Erie, PA
 H & K Machine Service Co. Inc., O'Fallon, MO
 H & M Precision Machining, Santa Clara, CA
 H & W Machine Company, Broomfield, CO

- H & W Tool Company, Inc., Dover, NJ
H B Machine, Inc., Phoenix, AZ
H Brauning Company, Inc., Manassas, VA
H H Mercer, Inc., Mesquite, TX
H R M Machine, Inc., Costa Mesa, CA
H & L Tool Co., Erie, PA
H & M Machining Inc., Machesney Park, IL
Haberman Machine, Inc., St. Paul, MN
Hackett Precision Company, Nashville, TN
Hager Machine & Tool, Inc., Houston, TX
Haig Precision Mfg. Corp., Campbell, CA
Hal-West Technologies, Inc., Kent, WA
Hamblen Gage Corporation, Indianapolis, IN
Hamill Manufacturing Company, Trafford, PA
Hamilton Mold & Machine, Inc., Cleveland, OH
Hamilton Tool Company, Inc., Meadville, PA
Hamlin Steel Products, Inc., Akron, OH
Hammill Manufacturing Company, Toledo, OH
Hammon Precision Technologies, Hayward, CA
Hanks Pattern Company, Montrose, MN
Hanover Machine Company, Ashland, VA
Hans Rudolph, Inc., Kansas City, MO
Hansen Engineering, Harbor City, CA
Hansford Manufacturing Corp., Rochester, NY
Hanson Mold, St. Joseph, MI
Hardy Machine Inc., Hatfield, PA
Hardy-Reed Tool & Die Co., Manitou Beach, MI
Harley & Son, Inc., Yorba Linda, CA
Harris Machine/Finger Lakes Tool, Grinding LLC, Newark, NY
Harrison Enterprise, Inc., dba Accu-Tech, Phoenix, AZ
Haserodt Machine & Tool, Inc., Cleveland, OH
Haskell Machine & Tool, Inc., Homer, NY
Haumiller Engineering Company, Elgin, IL
Hawkeye Precision, Inc., Gilbert, AZ
Hawkins Machine Company, Inc., Coventry, RI
Hawkinson Mold Engineering Co., Alhambra, CA
Hayden Corporation, West Springfield, MA
Heatherington Machine Corp., Orlando, FL
Heinhold Engineering & Machine Co., Inc., Salt Lake City, UT
Heitz Machine & Manufacturing Co., Maryland Heights, MO
Hellebusch Tool & Die, Inc., Washington, MO
Helm Precision, Ltd., Phoenix, AZ
Henman Engineering & Machine, Muncie, IN
Hercules Machine Tool & Die, Warren, MI
Herman Machine, Inc., Tallmadge, OH
Herrick & Cowell Company, Hamden, CT
Hetrick Mfg., Inc., Lower Burrell, PA
Hewitt Machine & Tool, Inc., Hewitt, TX
Heyden Mold & Bench Company, Tallmadge, OH
Hi Tech Manufacturing, LLC, Greensboro, NC
Hi-Tech Machining & Engineering LLC, Tucson, AZ
Hi-Tech Tool Industries, Inc., Troy, MI
Hi-Tech Tool, Inc., Lower Burrell, PA
Hiatt Metal Products Company, Muncie, IN
Hickory Machine Company, Inc., Newark, NY
High Tech Turning Co., Watertown, MA
High-Tech Industries, Holland, MI
Highland Mfg. Inc., Manchester, CT
Hill Engineering, Inc., A Mestek Co., Villa Park, IL
Hillcrest Tool & Die, Inc., Titusville, PA
Hilton Tool & Die Corporation, Rochester, NY
Hittle Machine & Tool Company, Indianapolis, IN
HK Grinding, Phoenix, AZ
Hobson & Motzer, Inc., Durham, CT
Hodon Manufacturing Inc., Willoughby, OH
Hoercher Industries, Inc., East Rochester, NY
Hoffman Custom Tool & Die, Newport Beach, CA
Hoffstetter Tool & Die, Clearwater, FL
Holland Hitch Co., Wylie, TX
Hollis Line Machine Co., Inc., Hollis, NH
Holmes Manufacturing Corporation, Cleveland, OH
Homeyer Tool and Die Co., Marthasville, MO
Hoop's Machine & Welding, Inc., Denton, TX
Hoppe Tool, Inc., Chicopee, MA
Horizon Industries, Columbia, PA
Horizon Tool & Die Corp., Grandville, MI
Houston Cutting Tools, Inc., Houston, TX
Howard Tool Co. Inc., Bangor, ME
Howland Machine Corporation, Colorado Springs, CO
Hubbell Machine Company, Inc., Cleveland, OH
Hulme Products, Ltd., Ashland, OH
Humboldt Instrument Company, San Leandro, CA
Hunt Machine & Manufacturing Co., Tallmadge, OH
Hurricane Machine Company, L.L.C., McKinney, TX
Hyde Special Tools, Saegertown, PA
HydraWedge Corporation, El Segundo, CA
Hydrodyne Division of FPI, Inc., Burbank, CA
Hydromat, Inc., St. Louis, MO
Hygrade Precision Technologies, Inc., Plainville, CT
Hytron Manufacturing Company, Inc., Huntington Beach, CA
I T M, Inc., Shertz, TX
Ideal Grinding Technologies, Inc., Chatsworth, CA
Ideal Tool Co. Inc., Meadville, PA
ILM Tool, Inc., Hayward, CA
Imperial Machine & Tool Company, Wadsworth, OH
Imperial Machining Co., Denver, CO
Imperial Mfg., Santa Fe Springs, CA
Imperial Newbould, Meadville, PA
Imperial Tool & Manufacturing Co., Inc., Lexington, KY
Imperial Die & Manufacturing Co., Strongsville, OH
IMS, Inc., Decatur, AL
Independent Forge Company, Orange, CA
Indiana Tool & Die Company, Die Sets Inc., Indiana, PA
Industrial Grinding, Inc., Dayton, OH
Industrial Machine & Tool Co., Inc., Nashville, TN
Industrial Machine Company, Oklahoma City, OK
Industrial Machining Corporation, Santa Clara, CA
Industrial Maintenance & Electrical Corporation, Laverne, TN
Industrial Mold + Machine, Twinsburg, OH
Industrial Molds, Inc., Rockford, IL
Industrial Precision Products, Inc., Oswego, NY
Industrial Precision, Inc., Westfield, MA
Industrial Tool & Machine Co., Cuyahoga Falls, OH
Industrial Tool, Die, & Engineering, Inc., Tucson, AZ
Industrial Tooling Technologies, Inc., Muskegon, MI
Industrial Custom Automatic Machine (ICAM), Dayton, OH
Industrial Babbitt Bearing Services, Inc., Gonzales, LA
Ingersoll Contract Manufacturing, Company, Loves Park, IL
Injection Mold & Machine Company, Akron, OH
Inland Tool & Manufacturing Co., Kansas City, KS
Inline Inc., Phoenix, AZ
Innex Industries, Inc., Rochester, NY
Innovative Systems Machine & Tool, Inc., Toledo, OH
Insulate Inc., Auburn, WA
Integrated Machine Systems, Bethel, CT
Integrated Fabrication and Machine, Sharpsville, PA
Integrated Aerospace, Santa Ana, CA
Integrity Mfg. L.L.C., Farmington, CT
International Tooling & Stamping, Inc., Mt. Juliet, TN
International Stamping Inc., Warwick, RI
Intrex Corporation, Louisville, CO
ISO Machining, Inc., Pleasanton, CA
ISYS Manufacturing, Inc., Concord, CA
Iverson Industries, Inc., Wyandotte, MI
J & A Tool Company, Inc., Franklin, PA
J & F Machine Inc., Cypress, CA
J & J Tool Co., Inc., Louisville, KY
J & L Development, Inc., Keithville, LA
J & L EDM, Sunnyvale, CA
J & M Machine, Inc., Fairport Harbor, OH
J & M Unlimited, Ashland City, TN
J & W Manufacturing, Phoenix, AZ
J B Tool Die & Engineering, Inc., Fort Wayne, IN
J B Tool, Inc., Placentia, CA
J C B Precision Tool & Mold, Inc., Commerce City, CO
J D Kauffman Machine Shop, Inc., Christiana, PA
J F Fredericks Tool Company, Inc., Farmington, CT
J I Machine Company, Inc., San Diego, CA
J K Tool & Die, Inc., Apollo, PA
J M Fabrication Corporation, Arlington, TX
J M Mold South, Easley, SC
J M Mold, Inc., Piqua, OH
J M P Industries, Inc., Cleveland, OH
J M S Mold & Engineering Co., Inc., South Bend, IN
J R Custom Metal Products, Inc., Wichita, KS
J Ross Miller & Sons, Inc., Kimberton, PA
J S Die & Mold, Inc., Byron Center, MI
J W Harwood Company, Cleveland, OH
J & J Machine and Engineering, Inc., Commerce, CA
J & G Machine & Tool Co., Inc., Walworth, NY
J. C. Milling Co., Inc., Rockford, IL
J.B.A.T. t/a Cherry Hill Precision, Cherry Hill, NJ
J2 Precision CNC, Inc., Phoenix, AZ
Jackman Machining, Corona, CA
Jackson & Heit Machine Company, Southampton, PA
Jacksonville Machine Inc., Jacksonville, IL
Jaco Tool & Die, Inc., Grand Rapids, MI
Jaco Engineering, Anaheim, CA
Jamison Mfg. Co., North Royalton, OH
Jasco Tools Inc., Cutting Tools Division, Rochester, NY

- Jason Tool & Engineering, Inc., Garden Grove, CA
 Jatco Machine & Tool Company, Inc., Pittsburgh, PA
 JBK Manufacturing & Development, Co., Dayton, OH
 Jena Tool Corporation, Dayton, OH
 Jenkins Machine, Inc., Bethlehem, PA
 Jenn Manufacturing Company, Inc., Warminster, PA
 Jennison Corporation, Carnegie, PA
 Jergens, Inc., Cleveland, OH
 Jergens Tool and Mold, Englewood, OH
 Jeryco Industries, Inc., Denton, TX
 Jesel, Inc., Lakewood, NJ
 Jesse Industries, Inc., Sparks, NV
 Jet Products Co., Inc., Phoenix, AZ
 Jet Products, Inc., East Bridgewater, MA
 Jewett Machine Mfg. Co., Inc., Richmond, VA
 Jig Grinding Service Company, Cleveland, OH
 Jirgens Modern Tool Corporation, Kalamazoo, MI
 JMC Technology Group, Indianapolis, IN
 Johnson Tool, Inc., Fairview, PA
 Johnson Precision, Inc., Buffalo, NY
 Johnson Engineering Company, Indianapolis, IN
 Joint Venture Acquisition Co., LLC, Saegertown, PA
 Joint Production Technology, Inc., Macomb, MI
 Jonco Tool Company, Racine, WI
 JRM Machine Company, St. Paul, MN
 Juell Machine Company, Inc., Pomona, CA
 JWP Manufacturing, Inc., Santa Clara, CA
 K & A Tooling, Santa Ana, CA
 K & E Mfg. Company, Lee's Summit, MO
 K & H Mold & Machine Division, Akron, OH
 K & H Precision Products, Inc., Honeoye Falls, NY
 K & M Machine-Fabricating, Inc., Cassopolis, MI
 K & S Tool & Die, Inc., Meadville, PA
 K & S Tool & Mfg. Company, Inc., Jamestown, NC
 K L H Industries, Inc., Germantown, WI
 K L N Precision Machining & Sheetmetal Corp., Fremont, CA
 K M F, Inc., Fairdale, KY
 K M S Machine Works, Inc., Taunton, MA
 K Mold & Engineering, Inc., Granger, IN
 K V, Inc., Huntingdon Valley, PA
 K-Form, Inc., Tustin, CA
 K. D. K. Inc., Prescott, AZ
 K.C.K. Tool & Die Co., Inc., Ferndale, MI
 Ka-Wood Gear & Machine Company, Madison Heights, MI
 Kahre Brothers, Inc., Evansville, IN
 Kalman Machining, Richmond, CA
 Kalman Manufacturing, Morgan Hill, CA
 Kamashian Engineering Inc., Bellflower, CA
 Kanis Machine & Manufacturing, Inc., Tewksbury, MA
 Kansas City Screw Products Inc., Kansas City, MO
 Karlee, Garland, TX
 Karlson Machine Works, Inc., Phoenix, AZ
 KARR Unlimited, Inc., Newaygo, MI
 Karsten Precision, Phoenix, AZ
 Kaskaskia Tool & Machine, Inc., New Athens, IL
 Kauffhold Machine Shop, Inc., Lancaster, PA
 Kearflex Engineering Company, Warwick, RI
 Keck-Schmidt Tool & Die, South El Monte, CA
 Kell-Strom Tool Company, Inc., Wethersfield, CT
 Kellems & Coe Tool Corporation, Jeffersonville, IN
 Keller Technology Corporation, Tonawanda, NY
 Kelley Industries, Inc., Eighty Four, PA
 Kelltech Precision Machining, Inc., San Jose, CA
 Kelly & Thome, Pomona, CA
 Kelm Manufacturing Company, Benton Harbor, MI
 Kem-Mil-Co, Hayward, CA
 Kemco Tool & Machine Company, Fenton, MO
 Kenlee Precision Corporation, Baltimore, MD
 Kennametal Inc., Latrobe, PA
 Kennebec Tool & Die Co., Inc., Augusta, ME
 Kennedy & Bowden Machine Company, La Vergne, TN
 Kennick Mold & Die, Inc., Cleveland, OH
 Kentucky Machine & Tool Company, Louisville, KY
 Kern Special Tools Company, Inc., New Britain, CT
 Ketcham Diversified Tooling Inc., Cambridge, PA
 Kewill ERP, Inc., Edina, MN
 Keyes Machine Works, Inc., Gates, NY
 Keystone Machine, Inc., Littlestown, PA
 Kimberly Gear & Spline, Inc., Phoenix, AZ
 King Machine & Engineering Co., Inc., Indianapolis, IN
 King-Tek EDM & Precision Machining, Inc., Fullerton, CA
 Kipp Group, Ontario, CA
 Kirca Precision, Rochester, NY
 Klein Steel Service, Inc., Rochester, NY
 Klix Tool Corporation, Syracuse, NY
 Knight Industries Precision Machining, Inc., Corona, CA
 Knowlton Manufacturing Company, Norwood, OH
 Knust—S B O, Houston, TX
 Kolar Inc., Ithaca, NY
 Kordenbrock Tool & Die Company, Cincinnati, OH
 Kovacs Machine & Tool Company, Inc., Wallingford, CT
 Krause Tool, Inc., A-Z Corp. Div. of Krause Tool, Golden, CO
 Kuester Tool & Die Co., Inc., Quincy, IL
 Kuhn Tool & Die Co., Meadville, PA
 Kurt J. Lesker Company, Clairton, PA
 Kurt Manufacturing Company, Minneapolis, MN
 L & L Machine, Inc., Ludlow, MA
 L & L Tool & Die, Gardena, CA
 L & P Machine, Inc., Santa Clara, CA
 L A I Southwest, Inc., Phoenix, AZ
 L H Carbide Corporation, Fort Wayne, IN
 L P I Corporation, Hollywood, FL
 L R G Corporation, Jeannette, PA
 L R W Cutting Tools, Inc., Phoenix, AZ
 L T L Company, Inc., Rockford, IL
 L. P. Engineering Co., Carson, CA
 Lake Manufacturing Co., Inc., Newburyport, MA
 Lakeside Manufacturing Company, Stevensville, MI
 Lamb Machine & Tool Company, Indianapolis, IN
 Lamina, Inc., Farmington Hills, MI
 Lampin Corporation, Uxbridge, MA
 Lancaster Machine Shop, Lancaster, TX
 Lancaster Metal Products Company, Lancaster, OH
 Lancaster Mold, Inc., Lancaster, PA
 Land Specialties Manufacturing, Co., Inc., Raytown, MO
 Lane Enterprise, Rochester, NY
 Lane Punch Corporation, Salisbury, NC
 Laneko Engineering Company, Ft. Washington, PA
 Laneko Roll Form, Inc., Hatfield, PA
 Lange Precision, Inc., Fullerton, CA
 Langenau Manufacturing Company, Cleveland, OH
 Lansing Tool & Engineering Inc., Lansing, MI
 Laron Incorporated, Kingman, AZ
 Las Cruces Machine, Manufacturing & Engineering, Las Cruces, NM
 Laser Automation, Inc., Chagrin Falls, OH
 Laser Beam Technology, Hayward, CA
 Laser Fabrication & Machine Co., Inc., Alexandria, AL
 Laser Fare, Inc., Smithfield, RI
 Laser Tool, Inc., Saegertown, PA
 Lathrop Machine, Fremont, CA
 Latva Machine, Inc., Newport, NH
 Lavelle Machine, Westford, MA
 Lavigne Manufacturing, Inc., Cranston, RI
 Layke Incorporated, Phoenix, AZ
 Layke Tool & Manufacturing, Inc., Meadville, PA
 Lead/M, L.L.C., Tempe, AZ
 Ledford Engineering Company, Inc., Cedar Rapids, IA
 Lee's Grinding, Inc., Cleveland, OH
 Leech Industries, Inc., Meadville, PA
 Lees Enterprise, Chatsworth, CA
 Leese & Co., Inc., Greensburg, PA
 Leggett & Platt, Inc., Whittier, CA
 Leicester Die & Tool, Inc., Leicester, MA
 Lemco-Miller Corporation, Danvers, MA
 Lenape Forge, Inc., West Chester, PA
 Lenz Technology Inc., Mountain View, CA
 Leonardi Manufacturing Co., Inc., Weedsport, NY
 Lewis Aviation, Phoenix, AZ
 Lewis Machine & Tool Co. Inc., Cuba, MO
 Lewis Machine and Tool Company, Milan, IL
 Liberty Precision Industries, Ltd., Rochester, NY
 Libra Precision Machining, Tecumseh, MI
 Light & Medium Fabricating, Inc., Willoughby, OH
 Light Machines, Manchester, NH
 Ligi Tool & Engineering, Inc., Pompano Beach, FL
 Lilly Software Associates, Inc., Hampton, NH
 Limmco, Inc., New Albany, IN
 Lindberg Heat Treating, Paramount, CA
 Linmark Machine Products, Inc., Union, MO
 Little Rhody Machine Repair, Inc., Coventry, RI
 Littlecrest Machine Shop, Inc., Houston, TX
 Lloyd Company, Houston, TX
 Lobart Company, Pacoima, CA
 Loecy Precision Mfg., Mentor, OH
 LOMA Automation Technologies, Inc., Louisville, KY
 Lordon Engineering, Gardena, CA
 Loud Engineering and Manufacturing, Inc., Ontario, CA
 Louis C. Morin Co. Inc., N. Billerica, MA
 Loyal Machine Company, Inc., Chelsea, MA
 Luick Quality Gage & Tool, Inc., Muncie, IN
 Lunar Tool & Mold, Inc., North Royalton, OH
 Lunar Tool & Machinery Company, St. Louis, MO
 Lunquist Manufacturing Corp., Rockford, IL
 Lux Manufacturing, Inc., Sunnyvale, CA

- Lynn Welding Co. Inc., Newington, CT
 Lyons Tool & Die Company, Meriden, CT
 M & D Loe Manufacturing, Inc., Benicia, CA
 M & H Engineering Company, Inc., Danvers, MA
 M & H Tool & Die, Inc., Gadsden, AL
 M & J Grinding & Tool Co., Holland, OH
 M & J Valve Services, Inc., Lafayette, LA
 M C I Tool & Die, Inc., Saginaw, MI
 M C Mold & Machine, Inc., Tallmadge, OH
 M D F Tool Corporation, North Royalton, OH
 M F Engineering Co. Inc., Bristol, RI
 M J K Precision, Woodland Park, CO
 M P E Machine Tool Inc., Corry, PA
 M P Technologies, Inc., Brecksville, OH
 M S Willett, Inc., Cockeysville, MD
 M-Tron Manufacturing Company, Inc., San Fernando, CA
 M-Ron Corporation, Glendale, AZ
 M-C Fabrication, Inc., Olathe, KS
 M H S Automation, Round Lake Beach, IL
 M. R. Mold & Engineering Corp., Brea, CA
 M. J. Machining, Inc., Morgan Hill, CA
 Mac Machine and Metal Works, Inc., Connersville, IN
 Mac-Mold Base, Inc., Romeo, MI
 Machine Incorporated, Stoughton, MA
 Machine Specialties, Inc., Greensboro, NC
 Machine Tooling, Inc., Cleveland, OH
 Machine Works, Inc., Phoenix, AZ
 Machinist Cooperative, Gilroy, CA
 MacKay Manufacturing, Spokane, WA
 Madden Machine Works, Torrance, CA
 Maddox Metal Works, Inc., Dallas, TX
 Madgett Enterprises Inc., Atascadero, CA
 Magdic Precision Tooling, Inc., East McKeesport, PA
 Maghelse Tool Corporation, Grand Rapids, MI
 Magna Machine & Tool Company, New Castle, IN
 Magnum Manufacturing Center, Inc., Colorado Springs, CO
 Magnus Mfg. Corp., Phelps, NY
 Mahuta Tool Corp., Germantown, WI
 Main Tool & Mfg. Co., Inc., Minneapolis, MN
 Maine Machine Products, South Paris, ME
 Mainline Machine, Inc., Broussard, LA
 Majer Precision Engineering, Inc., Tempe, AZ
 Major Tool & Machine, Inc., Indianapolis, IN
 Makino, Mason, OH
 Malmberg Engineering, Inc., Livermore, CA
 Manda Machine Company, Inc., Dallas, TX
 Manetek, Inc., Broussard, LA
 Manheim Special Machine Shop, Manheim, PA
 Mann Tool Company, Inc., Pacific, MO
 Manufacturing Machine Corp., Pawtucket, RI
 Manufacturing Service Corp., West Hartford, CT
 ManufacturingQuote, Inc., Smyrna, GA
 Marberry Machine, Inc., Houston, TX
 Marco Manufacturing Company, Akron, OH
 Marcy Machine, Inc., Grandview, MO
 Mardon Tool & Die Company, Inc., Rochester, NY
 Marini Tool & Die Company, Inc., Racine, WI
 Marion Tool and Die, Inc., Terre Haute, IN
 Maris Systems Design, Inc., Spencerport, NY
 Markham Machine Co. Inc., Akron, OH
 Marlin Tool, Inc., Cuyahoga Falls, OH
 Marox Corporation, Holyoke, MA
 Marquette Tool & Die Company, St. Louis, MO
 Marshall Manufacturing Company, Minneapolis, MN
 Martinek Manufacturing, Fremont, CA
 Martinelli Machine, San Leandro, CA
 Masco Machine, Inc., Cleveland, OH
 Massachusetts Machine Works Inc., Westwood, MA
 Massey Industries, Inc., Houston, TX
 Master Cutting & Engineering, Inc., Santa Fe Springs, CA
 Master Industries Inc., Piqua, OH
 Master Precision Mold Technology, Greenville, MI
 Master Precision Tool Corp., Sterling Heights, MI
 Master Research & Manufacturing, Inc., Norwalk, CA
 Master Tool & Die, Anaheim, CA
 Master Tool & Mold, Inc., Grafton, WI
 Master Machining & Manufacturing, Spokane, WA
 Mastercraft Mold, Inc., Phoenix, AZ
 Mastercraft Tool & Machine Co., Inc., Southington, CT
 Mastercraft Tool Co., St. Louis, MO
 MaTech Machining Technologies, Inc., Hebron, MD
 Matrix Tool Company, Fraser, MI
 Matthews Gauge, Inc., Santa Ana, CA
 Maudlin & Son Manufacturing Co., Inc., Kemah, TX
 May Tool & Die, Inc., North Royalton, OH
 May Technology & Mfg., Inc., Kansas City, MO
 Mayfran International, Cleveland, OH
 McAfee Tool & Die, Inc., Uniontown, OH
 McCurdy Tool & Machine Inc., Caledonia, IL
 MCD Plastics & Manufacturing Inc, Piqua, OH
 McFarland Machine and Engineering, Tempe, AZ
 McGill Manufacturing Company, Flint, MI
 McIvor Manufacturing, Inc., Buffalo, NY
 McKee Carbide Tool Division, Olanta, PA
 McKenzie Automation Systems, Inc., Rochester, NY
 McNeal Enterprises, Inc., San Jose, CA
 McNeil Industries, Inc., Willoughby, OH
 McNeill Manufacturing Company, Oakland, CA
 McSwain Manufacturing Corp., Cincinnati, OH
 MCTD, Inc., Michigan City, IN
 Meadows Manufacturing Co., Inc., Sunnyvale, CA
 Meadville Plating Company, Inc., Meadville, PA
 Meadville Tool Grinding, Meadville, PA
 Mechanical Drive Components, Inc., Chicopee, MA
 Mechanical Manufacturing Corp., Sunrise, FL
 Mechanical Metal Finishing Co., Gardena, CA
 Mechanized Enterprises, Inc., Anaheim, CA
 Medal Industries, Mesa, AZ
 Medved Tool & Die Company, Milwaukee, WI
 Menegay Machine & Tool Company, Canton, OH
 Mercer Machine Company, Inc., Indianapolis, IN
 Mercier Tool & Die Company, Canton, OH
 Merit Gage, Inc., St. Louis Park, MN
 Merritt Tool Company, Inc., Kilgore, TX
 Metal Cutting Specialists, Inc., Houston, TX
 Metal Form Engineering, Redlands, CA
 Metal Processors Inc., Stevensville, MI
 Metal-Tek Machining Inc., Phoenix, AZ
 Metalcraft, Inc., Tempe, AZ
 Metallon, Inc., Thomaston, CT
 Metals USA, Flagg Steel Co., Inc., St. Louis, MO
 Metalsa—Perfek, Novi, MI
 Metco Manufacturing Company, Inc., Warrington, PA
 Metco L.L.C., Chatsworth, CA
 Metplas, Inc., Natrona Heights, PA
 Metric Machining, Monrovia, CA
 Metro Manufacturing, Inc., Phoenix, AZ
 Miami Tool & Die, Inc., Huntington, IN
 Michigan Machining Inc., Mt. Morris, MI
 Micro Chrome & Lapping, Inc., San Jose, CA
 Micro Fature LLC, Mountville, PA
 Micro Instrument Corporation, Rochester, NY
 Micro Manufacturing, Caledonia, MI
 Micro Matic Tool, Inc., Youngstown, OH
 Micro Precision Company, Houston, TX
 Micro Punch & Die Company, Rockford, IL
 Micro Surface Engineering, Inc., Bal-tec Division, Los Angeles, CA
 Micro Tool & Manufacturing, Inc., Meadville, PA
 Micro-Tec, Chatsworth, CA
 Micro-Tech Machine Inc., Newark, NY
 Micro-Tronics, Inc., Tempe, AZ
 Microfinish, Clayton, OH
 Micropulse West, Inc., Tempe, AZ
 Mid-Central Manufacturing, Inc., Wichita, KS
 Mid-Continent Engineering, Inc., Minneapolis, MN
 Mid-State Manufacturing, Inc., Milldale, CT
 Mid-States Forging Die & Tool, Co., Inc., Rockford, IL
 Mid-Conn Precision Manufacturing LLC, Bristol, CT
 Middle River Machine Services, Inc., Baltimore, MD
 Midland Precision Machining, Inc., Tempe, AZ
 Midway Mfg. Inc., Elyria, OH
 Midwest Tool & Die Corporation, Fort Wayne, IN
 Midwest Tool & Engineering Co., Dayton, OH
 Mikron Machine, Inc., Cranesville, PA
 Mil-Tool & Plastics Inc., Zephyrhills, FL
 Milco Wire EDM, Inc., & Milco Waterjet, Huntington Beach, CA
 Millat Industries Corp., Dayton, OH
 Miller Equipment Corporation, Richmond, VA
 Miller Machine & Design, Inc., Charlotte, NC
 Miller Mold Company, Saginaw, MI
 Millrite Machine Inc., Westfield, MA
 Milrose Industries, Cleveland, OH
 Miltronics, Inc., Painesville, OH
 Milwaukee Precision Corporation, Milwaukee, WI
 Milwaukee Punch Corporation, Greendale, WI
 Minco Tool & Mold Inc., Dayton, OH
 Mission Tool & Manufacturing Co., Inc., Hayward, CA
 Mitchell Machine, Inc., Springfield, MA
 Mitchum Schaefer, Inc., Indianapolis, IN
 Mittler Brothers Machine & Tool, Division-Mittler Corporation, Foristell, MO
 MKR Fabricators, Saginaw, MI
 Mod Tech Industries, Inc., Shawano, WI
 Model Mold & Machine Company, Inc., Noblesville, IN
 Model Machine Company, Inc., Baltimore, MD
 Modern Machine Company, San Jose, CA
 Modern Machine Company, Bay City, MI

Modern Mold, Inc., Grand Rapids, MI
 Modern Technologies Corp., Xenia, OH
 Modern Industries Inc., Phoenix, AZ
 Modular Mining Systems, Inc., Tucson, AZ
 Mold Threads Inc., Branford, CT
 Moldcraft, Inc., Depew, NY
 Moldesign, Inc., Knoxville, TN
 Monks Manufacturing Co., Inc., Wilmington, MA
 Monroe Tool & Die Co., Rochester, NY
 Monsees Tool & Die, Inc., Rochester, NY
 Montgomery Machine Company, Houston, TX
 Moon Tool & Die Inc., Conneaut Lake, PA
 Moore Quality Tooling, Inc., Dayton, OH
 Moore Gear Mfg. Co., Inc., Hermann, MO
 Moore's Ideal Products, Covina, CA
 Morlin Incorporated, Erie, PA
 Morris Machine Co., Inc., Indianapolis, IN
 Morris Machining, Inc., Oak Leaf, TX
 Morton & Company, Inc., Wilmington, MA
 Moseys' Production Machinists, Inc., Anaheim, CA
 Moss Machine/Module, San Francisco, CA
 Mound Laser and Photonics Center, Miamisburg, OH
 Mountain States Automation, Inc., Englewood, CO
 MPC Industries, Inc., Irvine, CA
 MRC Technologies, Buffalo, NY
 Mueller Machine & Tool Company, Berkeley, MO
 Muller Tool Inc., Cheektowaga, NY
 Multi-Tool, Inc., Saegertown, PA
 Multi Dimensional Machining Inc., Englewood, CO
 Mutual Tool & Die, Inc., Dayton, OH
 Mutual Precision, Inc., West Springfield, MA
 Myers Precision Grinding Company, Inc., Warrensville Hts, OH
 Myers Industries, Akro-Mils Division, Akron, OH
 Myles Tool Co., Inc., Sanborn, NY
 N C Dynamics, Inc., Long Beach, CA
 N D T Industries, Inc., New Deal Tool & Machine, Dayton, OH
 N E T & Die Company, Inc., Fulton, NY
 Nashville Machine Company, Inc., Nashville, TN
 National Carbide Die, McKeesport, PA
 National Jet Company, Inc., LaVale, MD
 National Tool & Machine Co. Inc., East St. Louis, IL
 National Tool & Manufacturing Co., Newburg Park, CA
 Nationwide Precision Products, Corp., Rochester, NY
 Nel-Mac Tool & Mfg. Inc., McKinney, TX
 Nelson Bros. & Strom Co., Inc., Racine, WI
 Nelson Engineering, Garden Grove, CA
 Nelson Grinding, Inc., Fullerton, CA
 Nelson Precision Drilling Co., Glastonbury, CT
 Nemes Machine Co., Cuyahoga, OH
 Nerjan Development Company, Stamford, CT
 Neutronics, Inc., Phoenix, AZ
 New Century Fabricators, Inc., New Iberia, LA
 New Century Remanufacturing, Inc., Santa Fe Springs, CA
 New Cov Fabrication Inc., Rochester, NY
 New England Die Co., Inc., Waterbury, CT
 New England Precision Grinding, Inc., Holliston, MA
 New Standard Corporation, York, PA
 Newman Machine Company, Inc., Greensboro, NC

Newtek Manufacturing, Sunnyvale, CA
 Newton Tool & Manufacturing Co., Swedesboro, NJ
 Niagara Punch & Die Corporation, Buffalo, NY
 Nifty Bar, Inc., Penfield, NY
 Niles Machine & Tool Works, Inc., Livermore, CA
 Nixon Tool Co., Inc., Richmond, IN
 Nordon Tool & Mold, Inc., Rochester, NY
 Noremac Manufacturing Corp., Westboro, MA
 Norman Noble, Inc., Cleveland, OH
 Normike Industries, Inc., Plainville, CT
 North Canton Tool Company, Inc., Canton, OH
 North Central Tool & Die, Inc., Houston, TX
 North Coast Tool & Mold Corp., Cleveland, OH
 North Easton Machine Co., Inc., North Easton, MA
 North Florida Tool Engineering, Inc., Jacksonville, FL
 Northeast E D M, Newburyport, MA
 Northeast Manufacturing Co., Inc., Stoneham, MA
 Northeast Tool & Manufacturing, Co., Indian Trail, NC
 Northern Machine Tool Company, Muskegon, MI
 Northern Tool & Gage, Inc., North Royalton, OH
 Northmont Tool & Gage Inc., Clayton, OH
 Northwest Machine Works, Inc., Grand Junction, CO
 Northwest Tool & Die Company, Inc., Grand Rapids, MI
 Northwest Tool & Die, Inc., Neadville, PA
 Northwood Industries, Inc., Perrysburg, OH
 Norton Industries Inc., Hayward, CA
 Norv's Molds, Inc., Nyssa, OR
 Norwood Tool Company, Dayton, OH
 Nova Manufacturing Company, North Hollywood, CA
 Now-Tech Industries Inc., Lackawanna, NY
 NRL & Associates, Inc., Stevensville, MD
 Nu-Tech Industries, Grandview, MO
 Nu-Tool Industries, Inc., North Royalton, OH
 Numeric Machine, Fremont, CA
 Numeric Machining Co., Inc., West Springfield, MA
 Numerical Concepts, Inc., Terre Haute, IN
 Numerical Precision, Inc., Wheeling, IL
 Numerical Productions, Inc., Indianapolis, IN
 Numet Machine, Stratford, CT
 NuTec Tooling Systems, Inc., Meadville, PA
 O & S Machine Company, Inc., Latrobe, PA
 O-A, Inc., Agawam, MA
 O E M Industries, Inc., Dallas, TX
 O E M, Inc., Corvallis, OR
 O-D Tool & Cutter Inc., Mansfield, MA
 O'Keefe Ceramics, Woodland Park, CO
 O'Neal Tool & Machine Co., Inc., DeSoto, MO
 Obars Machine & Tool Company, Toledo, OH
 Oberg Industries Inc., Freeport, PA
 Oconee Machine & Tool Company, Inc., Westminster, SC
 Oconnor Engineering Laboratories, Costa Mesa, CA
 Ohio Gasket & Shim Company, Akron, OH
 Ohio Transitional Machine & Tool, Inc., Toledo, OH
 Ohlemacher Mold & Die, Strongsville, OH
 Oilfield Die Manufacturing Co., Lafayette, LA
 Okuma America Corporation, Charlotte, NC
 Olson Mfg. & Distribution Inc., Shawnee, KS

Omax Corporation, Kent, WA
 Omega One, Inc., Maple Heights, OH
 Omega Tool, Inc., Menomonee Falls, WI
 Omni Machine Works, Inc., Conyers, GA
 Omni Tool, Inc., Winston Salem, NC
 Optimized EDM, Santa Clara, CA
 Orchard Machine, Inc., Byron Center, MI
 Orenda National Aerospace, LLC, Glendale, AZ
 ORIX Financial Services Inc., Charlotte, NC
 Osborn Products, Inc., Phoenix, AZ
 Osley & Whitney, Inc., Westfield, MA
 Overland Bolling, Dallas, TX
 Overton & Sons Tool & Die Co. Inc., Mooresville, IN
 Overton Corporation, Willoughby, OH
 P & A Tool & Die, Inc., Rochester, NY
 P & N Machine Company, Inc., Houston, TX
 P & P Mold & Die, Inc., Tallmadge, OH
 P & R Industries, Inc., Rochester, NY
 P-K Tool & Manufacturing Company, Chicago, IL
 P & C Tool, Meadville, PA
 P I A Group, Inc., Cincinnati, OH
 P. Tool & Die Company, Inc., N. Chili, NY
 Pacific Bearing Company, Rockford, IL
 Pacific Precision Machine, Inc., San Carlos, CA
 Pacific Tool & Die, Inc., Brunswick, OH
 Pahl Tool Services, Cleveland, OH
 Palma Tool & Die Company, Inc., Lancaster, NY
 Palmer Manufacturing Company, Malden, MA
 Palmer Machine Company Inc., Conway, NH
 Pankl Aerospace Systems, Cerritos, CA
 Pantera, Inc., Torrington, CT
 Parallax, Inc., Largo, FL
 Paramount Machine & Tool Corp., Fairfield, NJ
 Park Hill Machine, Inc., Lancaster, PA
 Parker Plastics Corporation, Pittsburgh, PA
 Parr-Green Mold and Machine Co., North Canton, OH
 Parris Tool & Die Company, Goodlettsville, TN
 Parrish Machine, Inc., South Bend, IN
 Pasco Tool & Die, Inc., Meadville, PA
 Patco Machine & Fab, Inc., Houston, TX
 Path Technologies, Inc., Mentor, OH
 Patkus Machine Company, Rockford, IL
 Patriot Machine, Inc., St. Charles, MO
 Patten Tool & Engineering, Inc., Kittery, ME
 Paul E. Seymour Tool & Die Co., North East, PA
 PDQ Machine, Inc., Machesney Park, IL
 PDS Industries, Inc., Irwin, PA
 Peerless Precision, Inc., Westfield, MA
 Pegasus/Triumph Manufacturing, Inc., East Berlin, CT
 Peko Precision Products, Rochester, NY
 Pell Engineering & Manufacturing, Inc., Pelham, NH
 Penco Precision, Fontana, CA
 Pendleton Tool Company, Inc., Erie, PA
 Peninsula Screw Machine Products, Inc., Belmont, CA
 Penn United Tech, Inc., Saxonburg, PA
 Penn State Tool & Die Corp., North Huntingdon, PA
 Pennoyer-Dodge Company, Glendale, CA
 Pennsylvania Tool & Gages, Inc., Meadville, PA
 Pennsylvania Crusher, Cuyahoga Falls, OH
 Perfection Tool & Mold Corp., Dayton, OH
 Perfecto Tool & Engineering Co., Anderson, IN

- Perfekta, Inc., Wichita, KS
 Performance Grinding & Manufacturing, Inc., Tempe, AZ
 Performance Machining Inc., Irwin, PA
 Perlos, Inc., Fort Worth, TX
 Perry Tool & Research Inc., Hayward, CA
 Petersen Precision Engineering, LLC, Redwood City, CA
 Peterson Jig & Fixture, Inc., Rockford, MI
 Petro-Chem Industries, Inc., Stafford, TX
 Petty Machine Works, Inc., Trinity, AL
 Phil-Coin Machine & Tool Co., Inc., Hudson, MA
 Philips Machining Company, Inc., Coopersville, MI
 Phoenix Tool & Gage, Inc., Phoenix, AZ
 Phoenix Metallics, Phoenix, AZ
 Phoenix Grinding, Div. of Cal-Disc Grinding Co., Phoenix, AZ
 Piece-Maker Company, Troy, MI
 Pierce Products, Inc., Cleveland, OH
 Pioneer Precision Inc., Campbell, CA
 Pinehurst Tool & Die, Inc., Conneaut Lake, PA
 Pinnacle Precision Co., Glassport, PA
 Pinnacle Engineering Co., Inc., Manchester, MI
 Pinnacle Manufacturing Co., Inc., Chandler, AZ
 Pioneer Tool & Die Company, Akron, OH
 Pioneer Tool & Die, Inc., Meadville, PA
 Pioneer Tool Die & Machine Co., Inc., Ivyland, PA
 Pioneer Precision Grinding, Inc., West Springfield, MA
 Pioneer Industries, Seattle, WA
 Piper Plastics, Inc., Chandler, AZ
 Pitt-Tex, Latrobe, PA
 Plainfield Stamping Illinois, Inc., Plainfield, IL
 Plano Machine & Instrument Inc., Gainesville, TX
 PLASTECH, San Jose, CA
 Plastic Mold Technology Inc., Grand Rapids, MI
 Plastipak Packaging, Inc., Package Development Plant 67, Medina, OH
 Pleasanton Tool and Manufacturing, Inc., Pleasanton, CA
 Plesh Industries, Inc., Buffalo, NY
 PMR, Inc., Avon, OH
 Pol-Tek Industries, Ltd., Cheektowaga, NY
 Polynetics, Inc., Fullerton, CA
 Polytec Products Corporation, Menlo Park, CA
 Ponderosa Industries, Inc., Denver, CO
 Popp Machine & Tool, Inc., Louisville, KY
 Port City Machine & Tool Company, Muskegon Heights, MI
 Portage Knife Company, Inc., Mogadore, OH
 Post Products, Inc., Kent, OH
 Powers Bros. Machine, Inc., Montebello, CA
 Powill Manufacturing & Engineering, Inc., Phoenix, AZ
 PQ Enterprise, L.L.C., Grand Rapids, MI
 PR Machine Works, Inc., Mansfield, OH
 Practical Machine Company, Barberton, OH
 Precise Tool Engineering, Tucson, AZ
 Precise Tool & Die, Inc., Leechburg, PA
 Precise Technologies Inc., Largo, FL
 Precise Engineering, Lowell, MI
 Precise Products Corporation, Minneapolis, MN
 Precision Components Group, Inc., Fremont, CA
 Precision Wire EDM Service Inc., Grand Rapids, MI
 Precision Wire Cut Corporation, Waterbury, CT
 Precision Aircraft Components, Inc., Dayton, OH
 Precision Aircraft Machining Co., Inc. dba PAMCO, Sun Valley, CA
 Precision Automated Machining, Englewood, CO
 Precision Balancing & Analyzing Co., Mentor, OH
 Precision Boring Company, Detroit, MI
 Precision Die & Stamping Inc., Tempe, AZ
 Precision Engineering & Mfg. Co., PEMCO, Haymarket, VA
 Precision Engineering, Inc., Uxbridge, MA
 Precision Gage & Tool Company, Dayton, OH
 Precision Gage, Inc., Tempe, AZ
 Precision Grinding & Mfg. Corp., Rochester, NY
 Precision Grinding Inc., Phoenix, AZ
 Precision Grinding, Inc., Birmingham, AL
 Precision Identity Corporation, Campbell, CA
 Precision Industries, Inc., Providence, RI
 Precision Machine & Engineering, Inc., Phoenix, AZ
 Precision Machine & Instrument Co., Houston, TX
 Precision Machine & Tool Co., Longview, TX
 Precision Machine Company, Lancaster, PA
 Precision Machine Rebuilding, Inc., Rogers, MN
 Precision Machine Works, Aiken, SC
 Precision Manufacturing, Technologies, Inc., Grand Junction, CO
 Precision Matters, Inc., San Francisco, CA
 Precision Metal Crafters, Ltd., Greensburg, PA
 Precision Metal Fabrication, Dayton, OH
 Precision Metal Tooling, Inc., San Leandro, CA
 Precision Mold & Engineering, Inc., Warren, MI
 Precision Mold Base Corporation, Tempe, AZ
 Precision Mold Welding, Inc., Little Rock, AR
 Precision Mold, Inc., Kent, WA
 Precision Piece Parts Inc., Mishawaka, IN
 Precision Products Inc., Greenwood, IN
 Precision Resource, California Division, Huntington Beach, CA
 Precision Resource Tool & Machine, Division, Shelton, CT
 Precision Resources, Hawthorne, CA
 Precision Specialists, Inc., West Berlin, NJ
 Precision Specialties, San Jose, CA
 Precision Stamping & Tool, Inc., Irvine, CA
 Precision Stamping, Inc., Farmers Branch, TX
 Precision Tool & Mold, Inc., Clearwater, FL
 Precision Tool Work, Inc., New Iberia, LA
 Precon, Inc., Anaheim, CA
 Preferred Tool Company, Inc., Seymour, IN
 Preferred Tool & Die Co., Inc., Comstock Park, MI
 Prescott Aerospace, Inc., Prescott Valley, AZ
 Pressco Products, Kent, WA
 Prestige Mold Incorporated, Rancho Cucamonga, CA
 Price Products, Inc., Escondido, CA
 Pride, dba Pride Industries, Brooklym Park, MN
 Prima Die Castings, Inc., Clearwater, FL
 Prime-Co Tool Inc., East Rochester, NY
 Primeway Tool & Engineering Co., Div. of Cleary Developments, Inc., Madison Heights, MI
 Prince Machine, Holland, MI
 Pro-Mold, Inc., Rochester, NY
 Pro-Tech Machine, Inc., Burton, MI
 Process Equipment Company, Tipp City, OH
 Product Engineering Company, Columbus, IN
 Production Tool & Mfg. Co., Portland, OR
 Production Saw Works, Inc., North Hollywood, CA
 Production Machining & Mfg., Dallas, TX
 Producto Machine Company, Bridgeport, CT
 Profab Industries L.L.C., Phoenix, AZ
 Professional Instruments Co., Inc., Hopkins, MN
 Professional Machine & Tool Co., Gallatin, TN
 Professional Machine & Tool, Inc., Valley Center, KS
 Proficient Machining Co., Inc., Mentor, OH
 Profile Grinding, Inc., Cleveland, OH
 Proformance Manufacturing, Inc., Corona, CA
 Progressive Metallizing & Machine Company, Inc., Akron, OH
 Progressive Concepts Machining, Pleasanton, CA
 Progressive Machine & Design, LLC, Victor, NY
 Progressive Tool & Die, Inc., Meadville, PA
 Progressive Tool Company, Waterloo, IA
 Progressive Tool & Die, Inc., Gardena, CA
 Promax Tool Co., Rancho Cordova, CA
 ProMold, Inc., Cuyahoga Falls, OH
 Prompt Machine Products, Inc., Chatsworth, CA
 Proper Cutter, Inc., Guys Mills, PA
 Proper Mold & Engineering, Inc., Center Line, MI
 Proteus Manufacturing Co., Inc., Woburn, MA
 Proto Machine & Manufacturing, Kent, OH
 Proto-Design, Inc., Redmond, WA
 Protonics Engineering Corp., Cerritos, CA
 Prototype & Plastic Mold Co., Inc., Middletown, CT
 Puehler Tool Company, Valley View, OH
 Pullbrite, Inc., Fremont, CA
 Punch Press Products, Inc., Los Angeles, CA
 Punchcraft Company—Subsidiary of MascoTech, Inc., Warren, MI
 Qualfab Machining, Lodi, CA
 Quality Tool Company, Toledo, OH
 Quality Machining, Inc., Waunakee, WI
 Quality Precision, Inc., Hayward, CA
 Quality Mold & Engineering, QME Inc., Baroda, MI
 Quality Mold & Die, Inc., Santa Ana, CA
 Quality Centerless Grinding Corp., Middlefield, CT
 Quality Machining Technology, Inc., Oakdale, CA
 Quality Machine Engineering, Inc., Santa Rosa, CA
 Quality Grinding and Machine, Rainbow City, AL
 Quality Grinding & Machining, Inc., Bridgeport, CT
 Quality Engineering Services, Wallingford, CT
 Quick Action Mfg. Co., St. Louis, MO
 Quick-Way Stampings, Euless, TX
 R W Machine, Inc., Houston, TX
 R T R Slotting & Machine Inc., Cuyahoga Falls, OH
 R S Precision Industries, Inc., Farmingdale, NY
 R O C Carbon Company, Houston, TX
 R Davis EDM, Anaheim, CA
 R & S Redco, Inc., Rockland, MA
 R M I, Van Nuys, CA

- R J S Corporation, Akron, OH
R G F Machining Technologies, Canon City, CO
R F Cook Manufacturing Co., Stow, OH
R E F Machine Company, Inc., Middlefield, CT
R & D Machine Shop, Dallas, TX
R & D Specialty/Manco, Phoenix, AZ
R & D Tool & Engineering, Lee's Summit, MO
R & G Precision Tool Inc., Thomaston, CT
R & H Manufacturing Inc., Kingston, PA
R & J Tool, Inc., Brookville, OH
R & M Machine Tool, Freeland, MI
R & M Manufacturing Company, Niles, MI
R & M Mold Manufacturing Co., Inc., Bloomsbury, NJ
R & R Precision Machine, Inc., Wichita, KS
R & S EDM, Inc., W. Springfield, MA
R & S Machining, Inc., Oakville, MO
R D C Machine, Inc., Santa Clara, CA
R. W. Smith Company, Inc., Dallas, TX
R. T. Callahan Machine Products, Inc., Harleysville, PA
Radiant Technologies, Phoenix, AZ
Rainbow Tool & Machine Co., Inc., Gadsden, AL
Raloid Corporation, Reisterstown, MD
Ralph Stockton Valve Products, Inc., Houston, TX
Ram Tool, Inc., Grafton, WI
Rapid-Line Inc., Grand Rapids, MI
Rapidac Machine Corporation, Rochester, NY
Ratnik Industries, Inc., Victor, NY
Rawlings Engineering, Macon, GA
Re-Del Engineering, Campbell, CA
Realco Diversified, Inc., Meadville, PA
Reardon Machine Co., Inc., St. Joseph, MO
Reata Engineering & Machine, Works, Inc., Englewood, CO
Reber Machine & Tool Company, Muncie, IN
RedSpark, Inc., San Francisco, CA
Reed Instrument Company, Houston, TX
Reese Machine Company, Inc., Ashtabula, OH
Reg-Ellen Machine Tool Corp., Rockford, IL
Reichert Stamping Company, Toledo, OH
Reitz Tool & Die Company, Inc., Walbridge, OH
Reitz Tool, Inc., Cochran, PA
Reko International Sales, Inc., Troy, MI
Reliable EDM, Inc., Houston, TX
Remarc Manufacturing Inc., Hayward, CA
Remmele Engineering, Inc., St. Paul, MN
Remtex, Inc., Longview, TX
Reny & Company Inc., El Monte, CA
REO Hydro-Pierce Inc., Detroit, MI
Repairtech International, Inc., Van Nuys, CA
Repko Tool Inc., Meadville, PA
Republic-Lagun, Carson, CA
Republic Industries, Louisville, KY
Research Tool Inc., East Haven, CT
Reuther Mold & Manufacturing Co., Cuyahoga Falls, OH
Reward Manufacturing, Sun Valley, CA
Reynolds Manufacturing Co., Inc., Rock Island, IL
Rheaco Inc., Grand Prairie, TX
Rhode Island Centerless, Inc., Johnston, RI
Rich Tool & Die Company, Scarborough, ME
Richard Manufacturing Company, Inc., Milford, CT
Richard Tool & Die Corporation, New Hudson, MI
Richard's Grinding, Inc., Cleveland, OH
Richards Machine Tool Company, Inc., Lancaster, NY
Richsal Corporation, Elyria, OH
Rick Sanford Machine Company, San Leandro, CA
Rickman Machine Company, Wichita, KS
Rid-Lom Precision Tool Corp., Rochester, NY
Ridge Machine & Welding Company, Toronto, OH
Riggins Engineering, Inc., Van Nuys, CA
Right Tool & Die, Inc., Toledo, OH
Rima Enterprises, Huntington Beach, CA
Rite-Way Industries Inc., Louisville, KY
Riverview Machine Company, Inc., Holyoke, MA
Riviera Tool Company, Grand Rapids, MI
ROA Tool, Inc., Los Angeles, CA
Robb Machine Tool Co., Wyoming, MI
Robert C. Weisheit Co., Franklin Park, IL
Robert C. Reetz Company, Inc., Pawtucket, RI
Roberts Tool & Die Company, Chillicothe, MO
Roberts Tool Company, Inc., Chatsworth, CA
Robrad Tool & Engineering, Mesa, AZ
Rochester Precision Machine, Inc., Rochester, MN
Rochester Automated Systems, Inc., Rochester, NY
Rochester Gear, Inc., Rochester, NY
Rochester Manufacturing, Wellington, OH
Rockburl Industries Inc., Rochester, NY
Rockford Process Control, Inc., Rockford, IL
Rockford Tool & Manufacturing Co., Rockford, IL
Rockford Toolcraft, Inc., Rockford, IL
Rockhill Machining Industries Inc., Barberton, OH
Rockstedt Tool & Die, Brunswick, OH
Rocon Manufacturing Corporation, Rochester, NY
Rogers Associates Machine Tool, Corporation, Rochester, NY
Rogers Enterprises, Rochester, NY
Roll Kraft, Mentor, OH
Romac Electronics, Inc., Plainview, NY
Romold Inc., Rochester, NY
Ron Grob Company, Loveland, CO
Ronart Industries, Inc., Detroit, MI
Ronlen Industries, Inc., Brunswick, OH
Rons Racing Products, Inc., Tucson, AZ
Royal Wire Products, Inc., N. Royalton, OH
Royalton Manufacturing, Inc., Cleveland, OH
Royster's Machine Shop, LLC, Henderson, KY
Rozal Industries, Inc., Farmingdale, NY
RRR Development Co., Inc., North Canton, OH
RTS Wright Industries, Nashville, TN
Rubbermaid, Inc.—Mold Division, Wooster, OH
Runner Tool & Die Co., Inc., Akron, OH
Ruoff & Sons, Inc., Runnemede, NJ
Ryan Industries Inc., York, PA
S & R Tool Inc., Lakeville, NY
S & B Tool & Die Co., Inc., Lancaster, PA
S & P Machine & Tool Co., L.L.C., Toledo, OH
S & R CNC Machining, Arleta, CA
S C Manufacturing, Akron, OH
S D S Machine, Inc., Livermore, CA
S G S Tool Company, Munroe Falls, OH
S L P Machine, Inc., Ham Lake, MN
S P M/Anaheim, Anaheim, CA
S P S Technologies, Santa Ana, CA
S. C. Machine, Chatsworth, CA
S.M.G. LLC, Cheektowaga, NY
Sabre Machining Center, Inc., Dayton, OH
Saeilo Manufacturing Industries, Blauvelt, NY
Safety-Kleen, Columbia, SC
Sage Machine & Fabricating, Houston, TX
Sagehill Engineering, Inc., Menlo Park, CA
Saginaw Products Corporation, Saginaw, MI
Saint-Gobain Advanced Ceramics, Colorado Springs, CO
Saint-Gobain Semicon Equipment, Inc., San Jose, CA
Salamon Manufacturing Inc., Middletown, CT
Saliba Industries, Inc., Lake Forest, IL
Salomon Smith Barney, Washington, DC
Samax Precision, Inc., Sunnyvale, CA
San Diego Swiss Machining, Inc., Chula Vista, CA
San Jose Laser, San Jose, CA
Sanders Tool & Mould Company, Hendersonville, TN
Sandor Tool & Manufacturing Co., Lawrence, MA
Sandy Bay Machine, Rockport, MA
Santin Engineering, Inc., West Peabody, MA
Satran Technical Enterprises, Mayer, AZ
Sattler Machine Products, Inc., Sharon Center, OH
Savco Manufacturing Co. Inc., Union, MO
Sawing Services Co., Chatsworth, CA
Sawtech, Lawrence, MA
Schaffer Grinding Company, Inc., Montebello, CA
Schill Corp., Toledo, OH
Schlitter Tool, Warren, MI
Schmald Tool & Die Inc., Burton, MI
Schmiede Corporation, Tullahoma, TN
Schneider & Marquard, Inc., Newton, NJ
Schoitz Engineering, Inc., Waterloo, IA
Schuetz Tool & Die, Inc., Hiawatha, KS
Schulze Tool Company, Independence, MO
Schwab Machine, Inc., Sandusky, OH
Schwartz Industries, Inc., Warren, MI
Scientiam Machine Co., Harbor City, CA
Scott County Machine & Tool Co., Inc., Scottsburg, IN
Sebewaing Tool & Engineering Co., Sebewaing, MI
Sebra, Tucson, AZ
Seemcor Inc., Englewood, NJ
Select Tool and Die, Toledo, OH
Select Manufacturing Company, Rainbow City, AL
Select Tool & Eng., Inc., Elkhart, IN
Select Tool & Die—Tool Div., Dayton, OH
Select Industrial Systems Inc., Fairborn, OH
SelfLube, Coopersville, MI
Selzer Tool & Die, Inc., Elyria, OH
Sematool Mold & Die Co., Santa Clara, CA
Serrano Industries Inc., Santa Fe Springs, CA
Service Tool & Die, Inc., Henderson, KY
Service Manufacturing and Engineering, Anaheim, CA
Setters Tools, Inc., Piedmont, SC
Sharon Center Mold & Die, Sharon Center, OH
Shaw Industries, Inc., Franklin, PA
Shear Tool, Inc., Saginaw, MI
Sheets Tool & Manufacturing, Inc., Saegertown, PA
Shelby Engineering Company, Inc., Indianapolis, IN
Sherer Manufacturing Incorporated, Clearwater, FL
Sherlock Machine Company, Clearwater, FL
Sherman Tool & Gage, Erie, PA
Shiloh Industries, Wellington Die Division, Wellington, OH
Shookus Special Tools, Inc., Raymond, NH

- Shop Tech Industrial Software Corp., Rocky Hill, CT
- Sibley Machine & Foundry Corp., South Bend, IN
- Sieger Engineering, Inc., S. San Francisco, CA
- Sigma Precision Mfg., Inc., Aston, PA
- Signa Molds & Engineering, Sylmar, CA
- Signal Machine Company, New Holland, PA
- Silicon Valley Mfg., Fremont, CA
- Sipco Molding Technologies, Meadville, PA
- Sirius Enterprises, Inc., Dallas, TX
- Sirois Tool Co. Inc., Berlin, CT
- Six Sigma, Louisville, KY
- Ski-Way Machine Products Company, Euclid, OH
- Skillcraft Machine Tool Company, West Hartford, CT
- Skulsky, Inc., Gardena, CA
- Skyline Manufacturing Corp., Nashville, TN
- Skylon Mold & Machining, Sugar Grove, PA
- Skyway Manufacturing Corporation, Phoenix, AZ
- Smith-Renaud, Inc., Cheshire, CT
- Smith's Machine, Cottondale, AL
- Smithfield Manufacturing, Inc., Clarksville, TN
- Snyder Systems, Benicia, CA
- Solar Tool & Die, Inc., Kansas City, MO
- Sonic Machine & Tool, Inc., Tempe, AZ
- Sonoma Precision Mfg. Co., Santa Rosa, CA
- Sonora Precision Molds, Inc., Mi Wuk Village, CA
- South Paw Enterprises LLC, Phoenix, AZ
- South Eastern Machining, Inc., Piedmont, SC
- South Bend Form Tool Company, South Bend, IN
- Southampton Manufacturing, Inc., Feasterville, PA
- Southeastern Technology, Inc., Murfreesboro, TN
- Southern Mfg. Technologies Inc., Tampa, FL
- Southwest Mold, Inc., Tempe, AZ
- Southwest Manufacturing, Inc., Wichita, KS
- Space City Machine & Tool Co., Houston, TX
- Spalding & Day Tool & Die Co., Louisville, KY
- Spark Technologies, Inc., Schenley, PA
- Spartak Products Inc., Houston, TX
- Specialty Machine & Hydraulics, Pleasantville, PA
- Speed Precision Machining, Phoenix, AZ
- Spenco Machine & Manufacturing, Temecula, CA
- Spex Precision Machine Technologies, Rochester, NY
- Spike Industries, North Lima, OH
- Spin Pro Inc., Sunnyvale, CA
- Spiral Grinding Company, Culver City, CA
- Springfield Manufacturing, LLC, Clover, SC
- Springfield Tool & Die, Inc., Greenville, SC
- Sprint Tool & Die Inc., Meadville, PA
- Spun Metals, Inc., Phoenix, AZ
- STADCO, Los Angeles, CA
- Standard Die Supply of Indiana, Inc., Indianapolis, IN
- Standard Welding & Steel, Products, Inc., Medina, OH
- Standard Machine Inc., Cleveland, OH
- Standard Jig Boring Service, Inc., Akron, OH
- Stanek Tool Corporation, New Berlin, WI
- Stanley Machining & Tool Corp., Carpentersville, IL
- Star Tool & Engineering, Inc., Newark, CA
- Star Tool & Die, Inc., Elkhart, IN
- Star Precision Products, Willoughby, OH
- Starn Tool & Manufacturing Co., Meadville, PA
- State Industrial Products, Inc., Phoenix, AZ
- Stauble Machine & Tool Company, Louisville, KY
- Stedcraft Inc., Torrington, CT
- Stelted Manufacturing, Inc., Tempe, AZ
- Sterling Engineering Corporation, Winsted, CT
- Sterling Tool Company, Racine, WI
- Stevens Manufacturing Co., Inc., Milford, CT
- Stewart Manufacturing Company, Phoenix, AZ
- Stieg Grinding Corporation, Rockford, IL
- Stillion Industries, Ann Arbor, MI
- Stillwater Technologies, Inc., Troy, OH
- Stines' Machine, Inc., Vista, CA
- STM Manufacturing, Holland, MI
- Stonewall Jackson Mold Inc., Annville, KY
- Stoney Crest Re grind Service, Inc., Bridgeport, MI
- Streamline Tooling Systems, Muskegon, MI
- Strobel Machine, Inc., Worthington, PA
- Stuart Tool & Die, Falconer, NY
- Studwell Engineering, Inc., Sun Valley, CA
- Subsea Ventures Inc., Houston, TX
- Suburban Manufacturing Company, Eastlake, OH
- Summit Precision, Inc., Phoenix, AZ
- Summit Machine Company, Scottsdale, PA
- Sun Tool Company, Houston, TX
- Sun EDM Inc., Gilbert, AZ
- Sunbelt Plastics, Inc., Frisco, TX
- Sunrise Tool & Die, Inc., Henderson, KY
- Sunset Tool Inc., Saint Joseph, MI
- Super Finishers II, Phoenix, AZ
- Superbolt, Inc., Carnegie, PA
- Superior Jig, Inc., Anaheim, CA
- Superior Mold Company, Ontario, CA
- Superior Gear Box Company, Stockton, MO
- Superior Die Tool Machine Co., Columbus, OH
- Superior Tool, Inc., Willow Street, PA
- Superior Tool & Die Company, Inc., Elkhart, IN
- Superior Tool & Die Company, Bensalem, PA
- Superior Thread Rolling Company Inc., Arleta, CA
- Superior Programming LLC, Clearwater, KS
- Superior Die Set Corporation, Oak Creek, WI
- Supreme Tool & Die Company, Fenton, MO
- Surface Manufacturing, Auburn, CA
- Swiss Wire E D M, Costa Mesa, CA
- Swissco, Inc., Bell Gardens, CA
- Swisstech Tooling & Manufacturing, Inc., Scottsdale, AZ
- Synergis Technologies Group, Grand Rapids, MI
- Synergy Machine, Inc., Kent, WA
- Synertron, Inc., Middleboro, MA
- Syst-A-Matic Tool & Design, Meadville, PA
- Systems 3, Inc., Tempe, AZ
- T & S Industrial Machining Corp., Woburn, MA
- T-M Manufacturing Corporation, Sunnyvale, CA
- T J Tool and Mold, Guys Mills, PA
- T M Machine & Tool, Inc., Toledo, OH
- T M S Inc., Technical Machining Services, Inc., Lincoln, RI
- T R Jones Machine Company, Inc., Crystal Lake, IL
- T-K & Associates, Inc., La Porte, IN
- T. J. Karg Company, Inc., Akron, OH
- TAE Corporation, d/b/a T & E Manufacturing, Kent, WA
- Tag Engineering, Inc., Tucson, AZ
- Tait Design & Machine Company Inc., Manheim, PA
- Talbar, Inc., Meadville, PA
- Talcott Machine Products, Inc., Meriden, CT
- Talent Tool & Die, Inc., Berea, OH
- Tana Corporation, Toledo, OH
- Tanner Oil Tools Inc., Houston, TX
- Target Precision, Meadville, PA
- Taurus Tool & Engineering, Inc., Muncie, IN
- TCI Precision Metals, Gardena, CA
- TCI Aluminum North, Hayward, CA
- Team Tooling and Design, Incorporated, Shawnee, OK
- Tech-Machine, Inc., Colorado Springs, CO
- Tech-Etch, Inc., Plymouth, MA
- Tech Tool, Inc., Detroit, MI
- Tech Tool & Mold, Inc., Meadville, PA
- Tech Ridge, Inc., South Chelmsford, MA
- Tech Mold, Inc., Tempe, AZ
- Tech Industries, Inc., Cleveland, OH
- Tech Manufacturing Company, Wright City, MO
- Techmetals, Inc., Dayton, OH
- Techni-Products, Inc., East Longmeadow, MA
- Techni-Cast Corporation, South Gate, CA
- Technics 2000 Inc., Olathe, KS
- Technodic, Inc., Providence, RI
- Tecno Troqueles Industries, Laredo, TX
- TecoMetrix, LLC, Tempe, AZ
- Tedco, Inc., Cranston, RI
- Teke Machine Corp., Rochester, NY
- Tell Tool, Inc., Westfield, MA
- Temco Corporation, Danvers, MA
- Tenk Machine & Tool Company, Cleveland, OH
- Tennessee Metal Works, Inc., Nashville, TN
- Tennessee Tool Corporation, Charlotte, TN
- Terrell Manufacturing Inc., Strongsville, OH
- Testand Corporation, Pawtucket, RI
- Tetco, Inc., Plainville, CT
- Teter Tool & Die, Inc., La Porte, IN
- Texas Honing, Inc., Pearland, TX
- Thaler Machine Company, Dayton, OH
- The POM Group, Inc., Auburn Hills, MI
- The Ryan Group, Franklin, NJ
- The Will-Burt Company, Orrville, OH
- The Metalworking Group, Inc., Cincinnati, OH
- The United Plastics Group, Inc., Chicopee, MA
- The Timken Company, Specialty Tooling & Rebuilding, Canton, OH
- The Sullivan Corporation, Hartland, WI
- The Foster Group, Rochester, NY
- The Sherman Corporation, Inglewood, CA
- The Goforth Corp., dba The Machine Shop, Fremont, CA
- The Baughman Group, Louisville, KY
- The Bechdon Company, Inc., Upper Marlboro, MD
- The Budd Company, Shelbyville, KY
- The Die Works Inc., Hillsboro, MO
- Therm, Inc., Ithaca, NY
- Thiel Tool & Engineering Co., Inc., St. Louis, MO
- Thomas Machine Works, Inc., Newburyport, MA
- Thornhurst Manufacturing, Inc., Zephyrhills, FL
- Three-Way Pattern, Inc., Wichita, KS
- ThreeCore, Inc., Danvers, MA
- Time Machine & Stamping, Inc., Phoenix, AZ
- Timon Tool & Die Co., Toledo, OH
- Tipco Punch, Inc., Hamilton, OH

- Tipp Machine & Tool, Inc., Tipp City, OH
 Titan, Inc., Sturtevant, WI
 TLT-Babcock, Inc., Medina Ohio Facility, Akron, OH
 TMI Industries, Inc., Temperance, MI
 TMK Manufacturing Inc., Campbell, CA
 TMX Engineering & Manufacturing, Santa Ana, CA
 Toledo Blank, Inc., Toledo, OH
 Toledo Molding & Die, Toledo, OH
 Tolerance Masters, Inc., Circle Pines, MN
 Tomak Precision, Lebanon, OH
 Tomco Tool & Die, Inc., Belding, MI
 TomKen Tool & Engineering, Inc., Muncie, IN
 Tool-Matic Company, Inc., City Of Commerce, CA
 Tool Technology, Inc., Danvers, MA
 Tool Gauge & Machine Works, Inc., Tacoma, WA
 Tool Mate Corporation, Cincinnati, OH
 Tool Specialties Company, Hazelwood, MO
 Tool Specialty Company, Los Angeles, CA
 Tool Steel Service of California, Inc., Los Angeles, CA
 Tool Tech Corporation, San Jose, CA
 Tool Tech, Inc., Springfield, OH
 Toolcomp Tooling & Components, Co., Toledo, OH
 Toolcraft Products, Inc., Dayton, OH
 Toolcraft of Phoenix, Inc., Glendale, AZ
 Toollex, Inc., Houston, TX
 Tooling Molds West, Inc., Tempe, AZ
 Tools, Inc., Sussex, WI
 Tools Renewal Company, Birmingham, AL
 Top Tool Company, Minneapolis, MN
 Top Tool & Die, Inc., Cleveland, OH
 Toth Technologies, Pennsauken, NJ
 Toth Industries, Inc., Toledo, OH
 Tower Tool & Engineering, Inc., Machesney Park, IL
 Trace-A-Matic Corporation, Brookfield, WI
 Tracer Tool & Die Company Inc., Grand Rapids, MI
 Trademark Die & Engineering, Belmont, MI
 Tram Tek Inc., Phoenix, AZ
 Tran Engineering, Garden Grove, CA
 Trans-World Electric Inc., Port Arthur, TX
 Transmatic Manufacturing, Tempe, AZ
 Treblig, Inc., Greenville, SC
 Trec Industries, Inc., Brooklyn Heights, OH
 Tree City Mold & Machine Co., Inc., Kent, OH
 Treffers Precision, Inc., Phoenix, AZ
 Tresco Tool, Inc., Guys Mills, PA
 Tri-M-Mold, Inc., Stevensville, MI
 Tri Craft, Inc., Middleberg Heigh, OH
 Tri J Machine Company, Inc., Gardena, CA
 Tri-City Machine Products, Inc., Peoria, IL
 Tri-City Tool & Die, Inc., Bay City, MI
 Triad Plastic Technologies, Reno, NV
 Triangle Tool Company, Erie, PA
 Triangle Mold & Machine Co. Inc., Hartville, OH
 Tribond Industries, Inc., Phoenix, AZ
 Tricon Machine & Tool, Inc., Rochester, NY
 Tricore Mold & Die, Machesney Park, IL
 Tridecs Corporation, Hayward, CA
 Trident Precision Manufacturing, Webster, NY
 Trimac Manufacturing, Inc., Santa Clara, CA
 Trimble Navigation Ltd. Engineering & Construction Division, Huber Heights, OH
 Trimline Tool, Inc., Grandville, MI
 Trinity Tools, Inc., North Tonawanda, NY
 Trio Tool & Die, Inc., Hawthorne, CA
 Triple-T Cutting Tools Inc., West Berlin, NJ
 Triple Quality Tool & Die, Inc., Bell, CA
 Triplett Machine, Inc., Phelps, NY
 Triumph Precision, Inc., Phoenix, AZ
 Trojan Mfg. Co. Inc., Piqua, OH
 Trotwood Corporation, Trotwood, OH
 Tru Form Manufacturing Corp., Rochester, NY
 Tru Tool, Inc., Sturtevant, WI
 Tru-Cut, Inc., Sebring, OH
 Tru-Stop, Inc., Prescott Valley, AZ
 True Cut EDM Inc., Garland, TX
 True Position, Inc., Chatsworth, CA
 True-Tech Corporation, Fremont, CA
 Trueline Tool & Machine, Inc., Springfield, OH
 Trust Technologies, Willoughby, OH
 Trutron Corporation, Troy, MI
 Tschida Engineering, Inc., Napa, CA
 Tucker Engineering Inc., Peabody, MA
 Tucker Machine Company, North Branford, CT
 Turn-Tech, Inc., Pinehurst, TX
 Turnkey Automation, Inc., Rockford, IL
 Twin City Plating Company, Minneapolis, MN
 Two-M Precision Co., Inc., Willoughby, OH
 Tymar Precision Inc., Santa Clara, CA
 U S Machine & Tool, Inc., Murfreesboro, TN
 U M C, Inc., Hamel, MN
 U C O Tool & Die, Inc., Union City, OH
 U F E Incorporated, Stillwater, MN
 UAB Manufacturing Co., Inc., Southampton, PA
 Uddeholm, Santa Fe Springs, CA
 Ugm, Inc., Santa Clara, CA
 Ultima Nashua Industrial Corp., Nashua, NH
 Ultra-Tech, Inc., Kansas City, KS
 Ultra Tool Company, Grantsburg, WI
 Ultra Tool & Manufacturing, Inc., Menomonee Falls, WI
 Ultra Precision, Inc., Freeport, PA
 Ultra Stamping & Assembly, Inc., Rockford, IL
 Ultramation, Inc., Waco, TX
 Ultron, Long Beach, CA
 Uneco Manufacturing, Inc., Chicopee, MA
 Unique Tool & Manufacturing, Randleman, NC
 Unique Machine Company, Montgomeryville, PA
 Unitech, Inc., Kansas City, MO
 United States Fittings, Inc., Warrensville Heights, OH
 United Tool & Engineering Co., South Beloit, IL
 United Tool & Engineering, Inc., Mishawaka, IN
 United Machine Co., Inc., Wichita, KS
 United Centerless Grinding, East Hartford, CT
 Universal Tools & Manufacturing Co., Springfield, NJ
 Universal Precision Products Inc., Akron, OH
 Universal Custom Process, Inc., Streetsboro, OH
 Universal Brixius, Milwaukee, WI
 Upland Fab, Inc., Ontario, CA
 USAeroteam, Dayton, OH
 USBX, Inc., Santa Monica, CA
 UT Technologies, Inc., Los Angeles, CA
 V R C, Inc., Berea, OH
 V & S Die & Mold, Inc., Lakewood, OH
 V I Mfg., Webster, NY
 V Ash Machine Company, Cleveland, OH
 V A Machine & Tools, Inc., Broussard, LA
 V & M Tool Company, Inc., Perkasi, PA
 V.A.W. of America, Inc., Phoenix, AZ
 Val-Tech Mfg., Tempe, AZ
 Valley Tool & Mfg., Inc., Orange, CT
 Valley Tool Room, Inc., Phoenix, AZ
 Valley Tool & Die, Inc., North Royalton, OH
 Valley Machine Works, Inc., Phoenix, AZ
 Valv-Trol Company, Stow, OH
 Van-Am Tool & Engineering, Inc., St. Joseph, MO
 Van Reenen Tool & Die Inc., Rochester, NY
 Van Engineering, R Vandewalle, Inc., Cincinnati, OH
 Van Os Machine Works, Inc., St. Louis, MO
 Vanderveer Industrial Plastics, Inc., Placentia, CA
 Vanpro, Inc., Cambridge, MN
 Varco Systems, Orange, CA
 Vaughn Manufacturing Company, Inc., Nashville, TN
 Vektek, Inc., Emporia, KS
 Venango Machine Products, Inc., Reno, PA
 Ver-Sa-Til Associates, Inc., Chanhassen, MN
 Versacut Ind. Inc., Morenci, MI
 VersaTool & Die Machining and Engineering Inc., Beloit, WI
 Vi-Tec Manufacturing Inc., Livermore, CA
 Vico Louisville, Louisville, KY
 Viking Tool & Engineering, Whitehall, MI
 Viking Tool & Gage, Inc., Conneaut Lake, PA
 Virtual Fund, Inc., Eden Prairie, MN
 VirtualRFQ.cc, Auburn, WA
 Vistek Precision Machine Company, Ivyland, PA
 Vitron Manufacturing, Inc., Phoenix, AZ
 Vitullo & Associates, Inc., Warren, MI
 Vobeda Machine & Tool Company, Racine, WI
 Vulcan Tool Corporation, Dayton, OH
 W + D Machinery Company, Inc., Overland Park, KS
 W & H Stampings & Fineblanking, Inc., Hauppauge, NY
 W D & J Machine & Engineering Inc., Fullerton, CA
 W E C Technologies Corporation, Amityville, NY
 W G Strohwig Tool & Die, Inc., Richfield, WI
 W W G, Inc., Indianapolis, IN
 W. C. Kirby & Son, Inc., Noblesville, IN
 W.A.C. Consulting/Coss Systems Inc., Northboro, MA
 WADKO Precision, Inc., Houston, TX
 Wagner Engraving Co., Kirkwood, MO
 Wagner Engineering, Inc., Gilbert, AZ
 Waiteco Machine, Acton, MA
 Wajo Tool and Die, Inc., East Hampstead, NH
 Walker Tool & Machine Company, Perrysburg, OH
 Walker Corporation, Ontario, CA
 Wallner Tooling/Expac, Inc., Rancho Cucamonga, CA
 Waltco Engineering, Inc., Gardena, CA
 Walter Waukesha, Inc., Waukesha, WI
 Walter Tool & Mfg. Inc., Elgin, IL
 Walz & Krenzer, Inc., Oxford, CT
 Warmelin Precision Products, Hawthorne, CA
 Waukesha Tool & Stamping Inc., Sussex, WI
 Wayne Manufacturing, Inc., Boulder, CO
 Webco Machine Products, Inc., Valley View, OH
 Weco Metal Products, Ontario, NY
 Wejco Instruments Inc., Houston, TX
 Wemco Precision Tool, Inc., Meadville, PA
 Wentworth Company, Glastonbury, CT

Werkema Machine Company, Inc., Grand Rapids, MI
 Wes Products, Madison Heights, MI
 West Valley Precision Inc., San Jose, CA
 West Valley Milling, Inc., Chatsworth, CA
 West Tool & Manufacturing, Inc., Cleveland, OH
 West Pharmaceutical Services, Erie, PA
 Western Tap Manufacturing Co., Inc., Buena Park, CA
 Western Air Products, Tucson, AZ
 Western Mass. MechTech, Inc., Ware, MA
 Westfield Tool & Die, Inc., Westfield, MA
 Westfield Manufacturing Corp., Westfield, IN
 Westlake Tool & Die Mfg., Avon, OH
 Westool Corporation, Temperance, MI
 Westtool Inc., Phoenix, AZ
 WGI Inc., Southwick, MA
 Whatever Manufacturing, Santa Ana, CA
 White Machine, Inc., North Royalton, OH
 Whitehead Tool & Design, Inc., Guys Mills, PA
 Wiegel Tool Works, Inc., Wood Dale, IL
 Wiesen EDM, Inc., Belding, MI
 Wightman Engineering Services, Inc., Santa Clara, CA
 Wilco Die Tool Machine Company, Maryland Heights, MO
 Wilkinson Mfg., Inc., Santa Clara, CA
 Willer Tool Corporation, Jackson, WI
 William Sopko & Sons Co., Inc., Cleveland, OH
 Williams Machine, Inc., Lake Elsinore, CA
 Williams Engineering & Manufacturing, Inc., Chatsworth, CA
 Williams Tooling Inc., Dorr, MI
 Windsor Tool & Die, Inc., Cleveland, OH
 Wintech Industries Inc., Tempe, AZ
 Winter's Grinding Service, Menomonee Falls, WI
 Wire Tech E D M, Inc., Los Alamitos, CA
 Wire Cut Company, Inc., Buena Park, CA
 Wirecut Technologies Inc., Indianapolis, IN
 WireCut E D M, Inc., Dallas, TX
 Wiretec, Inc., Delmont, PA
 Wisconsin Engraving Company/, Unitex, New Berlin, WI
 Wisconsin Mold Builders, LLC, Waukesha, WI
 Wise Machine Co., Inc., Butler, PA
 Wolverine Tool Company, St. Clair Shores, MI
 Wolverine Bronze Company, Roseville, MI
 Wolverine Tool & Engineering, Belmont, MI
 Woodruff Corporation, Torrance, CA
 Wright-K Technology, Inc., Saginaw, MI
 Wright Brothers Welding & Sheet Metal, Inc., Hollister, CA
 Wright Industries, Inc., Gilbert, AZ
 WSI Industries, Inc., Wayzata, MN
 X-L Machine Company, Inc., Three Rivers, MI
 XLI Corporation, Rochester, NY
 Yarde Metals, Inc., Bristol, CT
 Yates Tool, Inc., Medina, OH
 Yoder Die Casting Corporation, Dayton, OH
 Youngberg Industries, Inc., Belvidere, IL
 Youngers and Sons Manufacturing Company, Inc., Viola, KS
 Youngstown Plastic Tooling & Machinery, Inc., Youngstown, OH
 Z & Z Machine Products Inc., Racine, WI
 Z M D Mold & Die Inc., Mentor, OH
 Zip Tool & Die Co., Inc., Cleveland, OH
 Zip Products Inc., Rochester, NY
 Zircon Precision Products, Inc., Tempe, AZ

Zuelzke Tool & Engineering, Milwaukee, WI
 [FR Doc. 02-6346 Filed 3-15-02; 8:45 am]
BILLING CODE 3510-DR-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

[I.D. 022602H]

Endangered and Threatened Species; Take of Anadromous Fish

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Receipt of an application to modify an existing scientific research/enhancement permit (1048) and request for comment.

SUMMARY: Notice is hereby given that NMFS has received an application for permit modifications from the Sonoma County Water Agency (SCWA) in Santa Rosa, CA. The modified permit would affect three Evolutionarily Significant Units (ESUs) of threatened salmonids identified in the **SUPPLEMENTARY INFORMATION** section. This document serves to notify the public of the availability of the permit modification application for review and comment before a final approval or disapproval is made by NMFS.

DATES: Written comments on the permit application must be received at the appropriate address or fax number (see **ADDRESSES**) no later than 5 p.m. Pacific Standard Time on April 17, 2002.

ADDRESSES: Written comments on the modification request should be sent to the appropriate office as indicated below. Comments may also be sent via fax to the number indicated for the request. Comments will not be accepted if submitted via e-mail or the internet. The applications and related documents are available for review in the indicated office, by appointment: For permit 1048: Daniel Logan, Protected Species Division, NMFS, 777 Sonoma Avenue, Room 325, Santa Rosa, CA 95404-6528 (telephone, 707-575-6053, fax: 707-578-3435). Documents may also be reviewed by appointment in the Office of Protected Resources, F/PR3, NMFS, 1315 East-West Highway, Silver Spring, MD 20910-3226 (telephone, 301-713-1401).

FOR FURTHER INFORMATION CONTACT: Daniel Logan at 707-575-6053, or e-mail: dan.logan@noaa.gov.

SUPPLEMENTARY INFORMATION:

Authority

Issuance of permits and permit modifications, as required by the Endangered Species Act of 1973 (16 U.S.C. 1531-1543) (ESA), is based on a finding that such permits or modifications are: (1) applied for in good faith; (2) would not operate to the disadvantage of the listed species which are the subject of the permits; and (3) are consistent with the purposes and policies set forth in section 2 of the ESA. Authority to take listed species is subject to conditions set forth in the permits. Permits and modifications are issued in accordance with and are subject to the ESA and NMFS regulations governing listed fish and wildlife permits (50 CFR parts 222-226).

Those individuals requesting a hearing on an application listed in this document should set out the specific reasons why a hearing on that application would be appropriate (see **ADDRESSES**). The holding of such a hearing is at the discretion of the Assistant Administrator for Fisheries, NOAA. All statements and opinions contained in the permit action summaries are those of the applicant and do not necessarily reflect the views of NMFS.

Species Covered in This Notice

This notice is relevant to the following three threatened salmonid ESUs: threatened California Coastal chinook salmon (*Oncorhynchus tshawytscha*), threatened Central California Coast coho salmon (*Oncorhynchus kisutch*), and threatened Central California Coast steelhead (*Oncorhynchus mykiss*).

Modification Request Received

SCWA requests a modification to permit 1048 for takes of adult and juvenile California Coastal chinook associated with population studies, carcass counts, redd surveys, genetic analyses, and habitat quality evaluation. SCWA proposed to develop and implement a monitoring program to identify long-term population trends and stock size estimates that can be used to assist in the restoration of salmonid populations in the Russian River basin. Presently, permit 1048 authorizes intentional takes of adult and juvenile Central California Coast coho salmon and Central California Coast steelhead for projects within the Russian River basin. This requested modification would add intentional takes of adult and juvenile California Coastal chinook salmon to the SCWA permit.

Dated: March 11, 2002.

Phil Williams,

*Acting Chief, Endangered Species Division,
Office of Protected Resources, National
Marine Fisheries Service.*

[FR Doc. 02-6312 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-22-S

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

Announcement of the Initiation of Public Scoping for the Proposed Designation of the Northwestern Hawaiian Islands National Marine Sanctuary

AGENCY: National Marine Sanctuary Program (NMSP), National Ocean Service (NOS), National Oceanic and Atmospheric Administration (NOAA), Department of Commerce (DOC).

ACTION: Notice.

SUMMARY: On December 4, 2000, Executive Order 13178 established the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve, pursuant to the National Marine Sanctuaries Amendments Act of 2000. The Reserve extends approximately 1200 nautical miles long and 100 nautical miles wide. Pursuant to this Act and the Executive Order, NOAA initiated the process to designate the Reserve as a national marine sanctuary by issuing a notice of intent on January 19, 2001 (66 FR 5509). This notice announces the beginning of public scoping pursuant to the National Environmental Policy Act.

The public scoping process, including public scoping meetings, is intended to solicit information and comments on the range and significance of issues related to the designation and management of a Northwestern Hawaiian Islands National Marine Sanctuary. The results of this scoping process will assist NOAA in formulating alternatives for a draft management plan and draft environmental impact statement for the proposed designation. A separate notice containing times, dates, and locations for scoping meetings will be published in the **Federal Register** (and in various local media throughout Hawaii) at a later date, at least fifteen days before the first scoping meeting.

DATES AND ADDRESSES: The public scoping process will start on March 18, 2002, and end on Friday, May 3, 2002. Written comments may be sent to NWHI Coral Reef Ecosystem Reserve, 6700 Kalaniana'ole Highway, #215, Honolulu, Hawaii 96825; faxed to (808) 397-2662;

or emailed to nwhi@noaa.gov. Comments will be available for public review at the office address above. Summaries of public comments from initial scoping meetings will be available at hawaiireef.noaa.gov. Scoping meetings are expected to be held in April.

FOR FURTHER INFORMATION CONTACT:

'Aulani Wilhelm, (808) 397-2657, nwhi@noaa.gov.

SUPPLEMENTARY INFORMATION: The National Marine Sanctuaries Act (NMSA), 16 U.S.C. 1431 *et seq.*, authorizes the Secretary of Commerce (Secretary) to designate discrete areas of the marine environment as national marine sanctuaries to protect their special conservation, recreational, ecological, historical, cultural, archaeological, scientific, educational, or esthetic qualities. The NMSA is administered by the National Oceanic and Atmospheric Administration (NOAA) through the National Marine Sanctuary Program (NMSP).

On May 26, 2000, the Secretaries of Commerce and the Interior were directed to develop recommendations, working cooperatively with the State of Hawaii and consulting with the Western Pacific Fishery Management Council, for a new, coordinated management regime to increase protection of the coral reef ecosystem of the Northwestern Hawaiian Islands and provide for sustainable use of the area.

Public visioning sessions were held in Hawaii and in Washington, DC in July and August 2000. Over 430 individuals attended the visioning sessions; over 1,000 written comments were received. The results of the visioning sessions revealed a universally high regard for the NWHI, for a variety of reasons including values of biology, wilderness, culture, commerce/economy, scientific, education, and recreation. Threats that were identified included at-risk species, human intrusions and abuses, future intrusion and abuse, atmospheric and oceanic changes, invasive species, and extractive or invasive research.

In November 2000, the National Marine Sanctuaries Amendments Act of 2000 (Act), Public Law 106-513 was signed into law. Section 6(g) of the Act authorized the President, after consultation with the Governor of the State of Hawaii, to designate any Northwestern Hawaiian Islands coral reef or coral reef ecosystem as a coral reef reserve to be managed by the Secretary of Commerce. On December 4, 2000, Executive Order 13178 was issued establishing the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve), pursuant to the Act. The

purpose of the Reserve is to ensure the comprehensive, strong, and lasting protection of the coral reef ecosystem and related marine resource and species of the Northwestern Hawaiian Islands. The Reserve extends approximately 1200 nautical miles long and 100 nautical miles wide. The Reserve is adjacent to and seaward of the seaward boundaries of the State of Hawaii and the Midway Atoll National Wildlife Refuge, and overlays the Hawaiian Islands National Wildlife Refuge to the extent that the Refuge extends beyond the seaward boundaries of the State of Hawaii. The Executive Order contains a number of conservation measures that restrict certain activities throughout the Reserve. As part of the establishment of the Reserve, the Executive Order also created fifteen Reserve Preservation Areas (RPAs) in which all consumptive or extractive uses are prohibited, with limited exceptions.

Subsequent to issuance of Executive Order 13178, a thirty-day public comment period was held. During the comment period, seven public hearings were held throughout the main Hawaiian Islands and in Washington, DC to accept written and oral comments. Approximately 8,400 comments were received and included both original (about 500 letters) and form letter comments from around the country with a wide range of opinions.

After close of the comment period, Executive Order 13196 was issued on January 18, 2001, which revised certain conservation measures and RPAs, and finalized establishment of the Reserve. (Executive Orders 13178 and 13196 will hereafter be referred to as the Executive Order).

The Reserve provides immediate added protection and coordinated management for the NWHI coral reef ecosystem and marine environment pending designation of the Reserve as a national marine sanctuary. The Act directs the Secretary, until the reserve is designated as a National Marine Sanctuary, to manage the Reserve consistent with the purposes and policies of the National Marine Sanctuaries Act (NMSA). The Executive Order directs the Secretary to develop a Reserve Operations Plan (ROP) to govern the management of the Reserve to address priority issues (e.g., marine debris, research and monitoring, education, enforcement). The ROP will govern NOAA's management of the Reserve pending designation of a marine sanctuary and will be incorporated into a long-term sanctuary management plan upon successful completion of the designation process.

The Act and Executive Order require the Secretary to initiate the process to designate the Reserve as a National Marine Sanctuary under the applicable provisions of section 303 and 304 of the NMSA (16 U.S.C. 1433 and 1434). Sections 303 and 304 provide specific procedures and requirements for designating a sanctuary, including requiring the preparation of an environmental impact statement pursuant to the National Environmental Policy Act (NEPA). Designation is an open, public process with numerous opportunities for public input. In designating and managing the sanctuary, the Secretary shall also consider the advice and recommendations of the Reserve/Sanctuary Advisory Council established in March, 2001, pursuant to the Act and Executive Order. As part of the process, NOAA shall, in consultation with the Governor of the State of Hawaii, determine whether State waters should be included as part of the sanctuary.

By this notice, NOAA, on behalf of the Secretary, announces the initiation of scoping for the proposed NWHI sanctuary designation. Scoping is the initial process intended to solicit information and comments on the range and significance of issues related to the designation and management of a Northwestern Hawaiian Islands National Marine Sanctuary. The results of this scoping process will assist NOAA in formulating alternatives for a draft management plan and draft environmental impact statement for the proposed designation.

NOAA encourages the public and interested parties to submit (via mail, e-mail, or fax) comments and to attend public scoping meetings, which will be held in April. Specific dates and locations for scoping meetings will be provided in separate notices at least 15 days before the first scoping meeting.

Authority: 16 U.S.C. Section 1431 *et seq.*, Pub.L. 106-513.

Dated: March 12, 2002.
(Federal Domestic Assistance Catalog
Number 11.429 Marine Sanctuary Program)

Jamison S. Hawkins,

*Deputy Assistant Administrator for Ocean
Services and Coastal Zone Management.*
[FR Doc. 02-6470 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-08-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

Notice of Availability of the Draft Reserve Operations Plan for the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve for Public Comment

AGENCY: National Ocean Service (NOS), National Oceanic and Atmospheric Administration (NOAA), Department of Commerce (DOC).

ACTION: Notice; request for public comment.

SUMMARY: On December 4, 2000, and January 18, 2001, Executive Orders 13178 and 13196 (hereinafter Executive Order) were issued, establishing the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve), pursuant to the National Marine Sanctuaries Amendments Act of 2000. The Reserve extends approximately 1200 nautical miles long and 100 nautical miles wide. Pursuant to the Executive Order, NOAA has prepared a draft Reserve Operations Plan, which provides a guide for management of the Reserve during a designation process that will consider the Northwestern Hawaiian Islands as a National Marine Sanctuary. This notice announces the availability of the draft Reserve Operations Plan for public review. After the close of the comment period, NOAA will consider the comments received and make necessary changes. A final Reserve Operations Plan is expected to be issued by Summer 2002.

DATES AND ADDRESSES: Comments on the draft Reserve Operations Plan must be received no later than May 17, 2002. Written comments may be sent to NWHI Coral Reef Ecosystem Reserve, 6700 Kalaniana'ole Highway, #215, Honolulu, Hawaii 96825; faxed to (808) 397-2662; or emailed to nwhi@noaa.gov. Comments will be available for public review at the office address above.

FOR FURTHER INFORMATION CONTACT:
"Aulani Wilhelm, (808) 397-2657,
nwhi@noaa.gov.

SUPPLEMENTARY INFORMATION: The Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve) was established by Executive Orders 13178 and 13196 (herein after Executive Order). Pursuant to the Executive Order, NOAA has prepared a draft Reserve Operations Plan, which provides a guide for management of the Reserve during a process that will consider the Northwestern Hawaiian Islands for designation as a National Marine Sanctuary. This notice announces the

availability of the draft Reserve Operations Plan for public review.

The Executive Order directs that the draft Reserve Operations Plan "shall be directed at priority issues and actions." The Executive Order also directs that the Reserve Operations Plan should address such issues as coordinated management among the agencies with relevant jurisdiction in the Northwestern Hawaiian Islands, clean up and prevention of marine debris, restoration of degraded or injured resources, research and education, enforcement and surveillance, identification and coordination with Native Hawaiian interests on cultural uses and locations, and designation of the Reserve as a National Marine Sanctuary.

In response to the Executive Order, NOS has prepared the draft Reserve Operations Plan, following templates used for the management plans of the National Marine Sanctuary Program. The document is composed of a set of function- and issue-oriented (as identified in the Executive Order) action plans, with supporting documentation. Each action plan focuses on strategies, and outlines what, who, why, when, and how different activities will be conducted. Following is a list of the action plans contained in the draft Reserve Operations Plan:

- **Operations:** includes interagency coordination, activity and area identification, Reserve/Sanctuary Advisory Council operations, development of fishing caps and permitting procedures, and infrastructure development;
- **Education:** encompasses all education, outreach, and interpretive projects;
- **Cultural Resources:** consists of all projects related to Native Hawaiian culture, uses, and locations;
- **Research and Monitoring:** contains all projects related to research and monitoring;
- **Mapping:** covers all projects related to developing charts and maps of the NWHI;
- **Restoration:** contains projects related to restoration;
- **Emergency Response and Damage Assessment:** covers projects related to contingency planning and response;
- **Marine Debris:** consists of projects related to the removal of marine debris from the NWHI;
- **Enforcement:** includes air and sea support for existing enforcement operations and expansion of a vessel monitoring system; and
- **Designation:** comprised of all projects related to the Sanctuary designation process.

The Reserve Operations Plan will provide a guide for management of the Reserve during a process that will consider the Northwestern Hawaiian Islands for designation as a National Marine Sanctuary. The designation process has been initiated (66 FR 5509). Information about the scoping process and its opportunities for public comment will be provided in a separate notice to the **Federal Register**.

Authority: Pub.L. 106-513; Executive Order 13178; and Executive Order 13196.

Dated: March 12, 2002.

Jamison S. Hawkins,

Deputy Assistant Administrator for Ocean Services and Coastal Zone Management.

[FR Doc. 02-6471 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-08-U

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board; Notice of Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 26 & 27 March 2002.

Time(s) of Meeting: 0900-1700, 26 March 2002, 0900-1300, 27 March 2002.

Place: SAIC.

1. The Acquisition and Technology Panel, Army Science Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 26-27 March 2002. The meeting will be held at SAIC, 1710 SAIC Drive, McLean, VA. The meeting will begin at 0900hrs on the 26th and will end at approximately 1300hrs on the 27th. For further information, please contact Tom Conway—703-617-9438 or e-mail *Conway, Tom Civ AMCRDA01*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6341 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board; Notice of Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is

made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 19 & 20 March 2002.

Time(s) of Meeting: 0830-1700, 19 March 2002, 0800-1600, 20 March 2002.

Place: Institute of Defense Analysis.

1. *Agenda:* The Operations and Training Panel, Army Science Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 19-20 March 2002. The meeting will be held at the Institute for Defense Analysis' new building (4850 Mark Center Drive). The meeting will begin at 0830hrs on the 19th and will end at approximately 1600hrs on the 20th. For further information, please contact Maj. Coll S. Haddon—757-878-4694 or e-mail *HaddonC@atsc.army.mil*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6342 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board, Notice of Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 18 & 19 March 2002.

Time(s) of Meeting: 0800-1700, 18 March 2002, 0800-1700, 19 March 2002.

Place: Logistics Management Institute.

1. *Agenda:* The Logistics Panel of the Army Science Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 18-19 March 2002. The meeting will be held at the Logistics Management Institute. The meeting will begin at 0800hrs on the 18th and will end at approximately 1700hrs on the 19th. For further information, please contact Mike Hendricks—703-617-7048 or e-mail *Mike.hendricks@hqda.army.mil*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6343 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board; Notice of Opening Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 25 March 2002.

Time(s) of Meeting: 0800-1700.

Place: Institute for Defense Analysis.

1. *Agenda:* The Human Resources Panel of the Army Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 25 March 2002. The meeting will be held at IDA, 4850 Mark Center Drive, Alexandria, VA 22311. The meeting will begin at 0800hrs and will end at approximately 1700hrs. For further information, please contact Dale Brazale—703-845-6800 or e-mail *DTINT@AOL.COM*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6344 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF EDUCATION

Notice of Proposed Information Collection Requests

AGENCY: Department of Education.

ACTION: Notice of proposed information collection requests.

SUMMARY: The Leader, Regulatory Information Management, Office of the Chief Information Officer, invites comments on the proposed information collection requests as required by the Paperwork Reduction Act of 1995.

DATES: An emergency review has been requested in accordance with the Act (44 U.S.C. Chapter 3507 (j)), since public harm is reasonably likely to result if normal clearance procedures are followed. Approval by the Office of Management and Budget (OMB) has been requested by April 8, 2002.

ADDRESSES: Written comments regarding the emergency review should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer: Department of Education, Office of Management and Budget, 725 17th Street, NW, Room 10235, New Executive Office Building, Washington, DC 20503 or electronically mailed to

Internet address

Lauren.Wittenberg@omb.eop.gov or faxed to (202) 395-6974.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Director of OMB provide interested Federal agencies and the public an early opportunity to comment on information collection requests. The Office of Management and Budget (OMB) may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management, Office of the Chief Information Officer, publishes this notice containing proposed information collection requests at the beginning of the Departmental review of the information collection. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g., new, revision, extension, existing or reinstatement; (2) title; (3) summary of the collection; (4) description of the need for, and proposed use of, the information; (5) respondents and frequency of collection; and (6) reporting and/or recordkeeping burden. ED invites public comment.

The Department of Education is especially interested in public comment addressing the following issues: (1) Is this collection necessary to the proper functions of the Department; (2) will this information be processed and used in a timely manner; (3) is the estimate of burden accurate; (4) how might the Department enhance the quality, utility, and clarity of the information to be collected; and (5) how might the Department minimize the burden of this collection on respondents, including through the use of information technology.

Dated: March 13, 2002.

John Tressler,

Leader, Regulatory Information Management, Office of the Chief Information Officer.

Office of Elementary and Secondary Education

Type of Review: New.

Title: State Plan Application for the McKinney-Vento Homeless Assistance Act.

Abstract: State Education Agencies will submit information for a single State application to the Department to be able to receive formula grant funds under Title X Part C of the No Child Left

Behind Act of 2001 (NCLB). The purpose of the Education for Homeless Children and Youth Program is to improve the educational outcomes for children and youth in homeless situations. The statutes for this program are designed to ensure all homeless children and youth have equal access to public school education and for States and local educational agencies (LEAs) to review and revise policies and regulations to remove barriers to enrolling, attendance and academic achievement.

Additional Information: The Department of Education requests emergency clearance due to an unanticipated event in the signing of the law. This delay required the Office of Elementary and Secondary Education (OESE) to take time to review the statutes and determine what programs, as required by law, should be reviewed under a consolidated State application and what programs should be under a single State plan application. The McKinney-Vento Homeless Assistance Act was not required to be included in the consolidated plan application packet and OESE determined that it would be best to require States to submit a separate application plan. On March 6, 2002, the Department published in the **Federal Register** (Vol. 67, No. 44) a notice for the OESE consolidated applications with an anticipated date of May 28, 2002 for States to submit applications. This would necessitate mailing applications to States no later than mid-April, 2002. Without emergency processing, States will not have sufficient time to submit the requested single State application by the end of May and would face a hardship if they must wait to implement the required provisions of the NCLB legislation identified in this single State plan document.

Frequency: One time.

Affected Public: State, Local, or Tribal Gov't, SEAs or LEAs.

Reporting and Recordkeeping Hour Burden: Responses: 54.

Burden Hours: 1,080.

Requests for copies of the proposed information collection request should be directed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW., Room 4050, Regional Office Building 3, Washington, DC 20202-4651, *vivian.reese@ed.gov*, or should be electronically mailed to the Internet address *OCIO_RIMG@ed.gov*, or should be faxed to 202-708-9346.

Comments regarding burden and/or the collection activity requirements, contact Kathy Axt at (540) 776-7742 or via her Internet address *Kathy.Axt@ed.gov*. Individuals who use

a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6490 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

Submission for OMB Review; Comment Request

AGENCY: Department of Education.

SUMMARY: The Leader, Regulatory Information Management Group, Office of the Chief Information Officer invites comments on the submission for OMB review as required by the Paperwork Reduction Act of 1995.

DATES: Interested persons are invited to submit comments on or before April 17, 2002.

ADDRESSES: Written comments should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer, Department of Education, Office of Management and Budget, 725 17th Street, NW., Room 10202, New Executive Office Building, Washington, DC 20503 or should be electronically mailed to the Internet address *Lauren.Wittenberg@omb.eop.gov*.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Office of Management and Budget (OMB) provide interested Federal agencies and the public an early opportunity to comment on information collection requests. OMB may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management Group, Office of the Chief Information Officer, publishes that notice containing proposed information collection requests prior to submission of these requests to OMB. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g. new, revision, extension, existing or reinstatement; (2) Title; (3) Summary of the collection; (4) Description of the need for, and proposed use of, the information; (5) Respondents and frequency of collection; and (6) Reporting and/or Recordkeeping burden. OMB invites public comment.

Dated: March 12, 2002.

John Tressler,

*Leader, Regulatory Information Management,
Office of the Chief Information Officer.*

**Office of Special Education and
Rehabilitative Services**

Type of Review: Reinstatement.

Title: Special Education—Personnel
Preparation to Improve Services and
Results for Children with Disabilities.

Frequency: On Occasion, Annually.

Affected Public: Not-for-profit
institutions; Individuals or household;
State, Local, or Tribal Gov't, SEAs or
LEAs.

*Reporting and Recordkeeping Hour
Burden:*

Responses: 8,000.

Burden Hours: 152,500.

Abstract: The data collection proposed under this request is included in proposed regulations that would implement section 673(h) of the Individuals with Disabilities Education Act (IDEA) which requires that individuals who receive a scholarship through personnel preparation projects funded under the Act to subsequently provide special education and related services to children with disabilities (or, for leadership personnel, work in areas related to their preparation) for a period of two years for every year for which assistance was received. Scholarship recipients who do not satisfy their service obligation must repay all or part of the cost of their assistance in accordance with regulations issued by the Secretary. These proposed regulations would implement requirements governing, among other things, the service obligation for scholars, oversight by grantees, repayment (or "payback") of scholarship, and procedures for obtaining deferrals or exemptions from service or repayment obligations. In order for the Federal government to justify the expenditure of public funds under this program, certain data collections, recordkeeping, and documentation are necessary to ensure that goals of the program are achieved.

Requests for copies of the proposed information collection request may be accessed from <http://edicsweb.ed.gov>, or should be addressed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW., Room 4050, Regional Office Building 3, Washington, DC 20202-4651 or to the e-mail address vivian.reese@ed.gov. Requests may also be electronically mailed to the Internet address OCIO_RIMG@ed.gov or faxed to 202-708-9346. Please specify the complete title of the information collection when making your request.

Comments regarding burden and/or the collection activity requirements should be directed to Sheila Carey at (202) 708-6287 or via her Internet address Sheila.Carey@ed.gov.

Individuals who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6351 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

**Submission for OMB Review;
Comment Request**

AGENCY: Department of Education.

SUMMARY: The Leader, Regulatory Information Management Group, Office of the Chief Information Officer invites comments on the submission for OMB review as required by the Paperwork Reduction Act of 1995.

DATES: Interested persons are invited to submit comments on or before April 17, 2002.

ADDRESSES: Written comments should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer, Department of Education, Office of Management and Budget, 725 17th Street, NW, Room 10202, New Executive Office Building, Washington, DC 20503 or should be electronically mailed to the Internet address Lauren_Wittenberg@omb.eop.gov.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Office of Management and Budget (OMB) provide interested Federal agencies and the public an early opportunity to comment on information collection requests. OMB may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management Group, Office of the Chief Information Officer, publishes that notice containing proposed information collection requests prior to submission of these requests to OMB. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g. new, revision, extension, existing or reinstatement; (2) Title; (3) Summary of the collection; (4) Description of the need for, and

proposed use of, the information; (5) Respondents and frequency of collection; and (6) Reporting and/or Recordkeeping burden. OMB invites public comment.

Dated: March 12, 2002.

John Tressler,

*Leader, Regulatory Information Management,
Office of the Chief Information Officer.*

Student Financial Assistance

Type of Review: New.

Title: Experimental Sites Initiative—
Data Collection Instrument.

Frequency: Annually.

Affected Public: Individuals or households; Not-for-profit institutions; State, Local, or Tribal Gov't, SEAs or LEAs.

*Reporting and Recordkeeping Hour
Burden:*

Responses: 150.

Burden Hours: 1,650.

Abstract: This data collection instrument will be used to collect specific information/performance data for analysis of nine experiments. This effort will assist the U.S. Department of Education/Student Financial Assistance (ED/SFA) in obtaining and compiling information to help determine change in the administration and delivery of Title IV programs. The experiments cover major financial aid processes.

Requests for copies of the proposed information collection request may be accessed from <http://edicsweb.ed.gov>, or should be addressed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW, Room 4050, Regional Office Building 3, Washington, DC 20202-4651 or to the e-mail address vivian.reese@ed.gov. Requests may also be electronically mailed to the Internet address OCIO_RIMG@ed.gov or faxed to 202-708-9346. Please specify the complete title of the information collection when making your request.

Comments regarding burden and/or the collection activity requirements should be directed to Joseph Schubart at (202) 708-9266 or via his Internet address Joe.Schubart@ed.gov. Individuals who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6488 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

**Submission for OMB Review;
Comment Request**

AGENCY: Department of Education.

SUMMARY: The Leader, Regulatory Information Management Group, Office of the Chief Information Officer invites comments on the submission for OMB review as required by the Paperwork Reduction Act of 1995.

DATES: Interested persons are invited to submit comments on or before April 17, 2002.

ADDRESSES: Written comments should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer, Department of Education, Office of Management and Budget, 725 17th Street, NW., Room 10202, New Executive Office Building, Washington, DC 20503 or should be electronically mailed to the Internet address Lauren_Wittenberg@omb.eop.gov.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Office of Management and Budget (OMB) provide interested Federal agencies and the public an early opportunity to comment on information collection requests. OMB may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management Group, Office of the Chief Information Officer, publishes that notice containing proposed information collection requests prior to submission of these requests to OMB. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g. new, revision, extension, existing or reinstatement; (2) title; (3) summary of the collection; (4) description of the need for, and proposed use of, the information; (5) respondents and frequency of collection; and (6) Reporting and/or Recordkeeping burden. OMB invites public comment.

Dated: March 13, 2002.

John Tressler,

Leader, Regulatory Information Management, Office of the Chief Information Officer.

Student Financial Assistance

Type of Review: Revision.

Title: Federal Family Education Loan (FFEL), Direct Loan, and Perkins Loan Discharge Applications.

Frequency: One time.

Affected Public: Individuals or household.

Reporting and Recordkeeping Hour Burden:

Responses: 70,200.

Burden Hours: 35,100.

Abstract: These forms will serve as the means of collecting the information necessary to determine whether a FFEL or Direct Loan borrower qualifies for a loan discharge based on total and permanent disability, school closure, false certification of student eligibility, or unauthorized signature. The school closure discharge application may also be used by Perkins Loan borrowers applying for a closed school discharge.

Requests for copies of the proposed information collection request may be accessed from <http://edicsweb.ed.gov>, or should be addressed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW., Room 4050, Regional Office Building 3, Washington, DC 20202-4651 or to the e-mail address vivian.reese@ed.gov. Requests may also be electronically mailed to the Internet address OCIO_RIMG@ed.gov or faxed to 202-708-9346. Please specify the complete title of the information collection when making your request.

Comments regarding burden and/or the collection activity requirements should be directed to Joseph Schubart at (202) 708-9266 or via his Internet address Joe.Schubart@ed.gov. Individuals who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6489 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

Implementation of the Rehabilitation Act of 1973, as Amended

AGENCY: Office of Special Education and Rehabilitative Services, Department of Education.

ACTION: Notice of public meetings and request for written comments.

SUMMARY: The Assistant Secretary announces a series of public meetings and invites written comments on the programs administered by the Office of Special Education and Rehabilitative Services (OSERS) under the Rehabilitation Act of 1973, as amended (the Act). During the public meetings and through the submission of written comments, we encourage individuals to comment on how well the objectives of the Act are being accomplished and on any barriers to the effective implementation of the Act. The purpose of these meetings and solicitation of written comments is to provide feedback to OSERS about the

implementation of the Rehabilitation Act of 1973, as amended.

Public Meetings

DATES, TIMES, AND ADDRESSES: We will hold public meetings according to the following schedule:

1. Date: March 19, 2002, Time: 1 p.m. to 6 p.m., Location: Metropolitan Hotel, Lexington Avenue and 51st Street, New York City, NY.

2. Date: March 21, 2002, Time: 12:30 p.m. to 6:00 p.m., Location: Atlanta Marriott Marquis, 265 Peachtree Center Avenue, Atlanta, GA.

3. Date: March 25, 2002, Time: 10 a.m. to 5 p.m., Location: Holiday Inn O'Hare, 5440 North River Road, Rosemont, IL.

4. Date: April 18, 2002, Time: 12:30 p.m. to 5:30 p.m., Location: Elihu Harris State Office Building, 1st Floor Auditorium, 1515 Clay Street, Oakland, CA.

5. Date: May 9, 2002, Time: 12:30 p.m. to 6 p.m., Location: Bachman Therapeutic Recreation Center, 2750 Bachman Drive, Dallas, Texas.

6. Date: June 19, 2002, Time: 10 a.m. to 4 p.m., Location: U.S. Department of Education, Barnard Auditorium, 400 Maryland Ave, SW., Washington, DC.

Participants: Those who wish to present comments on the implementation of the Act at one of the public meetings must reserve time on the agenda for that meeting by contacting the individuals identified under **RESERVATIONS AND ADDITIONAL MEETING INFORMATION**. Reservations for presenting comments will be accepted on a first-come, first-served basis. Given the expected number of individuals interested in providing comments at the meetings, reservations for presenting comments should be made as soon as possible.

Participants will be allowed approximately 5 to 7 minutes to present their comments, depending upon the number of individuals who reserve time on the agenda. At the meeting, participants also are encouraged to submit two written copies of their comments. **RESERVATIONS AND ADDITIONAL MEETING INFORMATION:** All individuals attending the public meetings, including those presenting comments, must make reservations by contacting the following individuals:

New York: Richard Anderson, U.S. Department of Education, Rehabilitation Services Administration, Region II, c/o NYC Board of Education, 65 Court Street, 12th Floor, Brooklyn, NY 11201; (voice) (718) 935-5650; (fax) (718) 935-5584; (Federal Information Relay

Service) 1-800-877-8339; (e-mail) richard.anderson@ed.gov.

Atlanta: Diane McCuen, Assistant Regional Commissioner, U.S. Department of Education, Rehabilitation Services Administration, Region IV, 61 Forsyth Street, Atlanta, GA 30303; (voice) (404) 562-6330; (fax) (404) 562-6346; (TTY) (404) 562-6347; (e-mail) diane.mccuen@ed.gov.

Chicago: Kathleen Niemi, U.S. Department of Education, Rehabilitation Services Administration, 111 North Canal Street, Suite 1048, Chicago, IL 60606-7204; (voice) (312) 886-8623; (fax) (312) 353-8623; (Federal Information Relay Service) 1-800-877-8339; (e-mail) kathleen.niemi@ed.gov.

Oakland: Gilbert "Doc" Williams, Regional Commissioner, U.S. Department of Education, Rehabilitation Services Administration, Region IX, 50 United Nations Plaza, San Francisco, CA 94102-4987; (voice) (415) 556-4070; (fax) (415) 437-7848; (TTY) (415) 437-7845; (e-mail) gilbert.williams@ed.gov.

Dallas: Michael Evans, U.S. Department of Education, Rehabilitation Services Administration, Region VI, 1999 Bryan Street, Dallas, TX 75201-6817; (voice) (214) 880-4927; (fax) (214) 880-4931; (TTY) (214) 880-4933; (e-mail) michael.evans@ed.gov.

Washington, DC: Tammy Nelson, U.S. Department of Education, Rehabilitation Services Administration, 400 Maryland Avenue, SW., room 3214, Mary E. Switzer Building, Washington, DC 20202-2531; (voice) (202) 205-9005; (fax) (202) 260-7527; (TTY) (202) 205-5538; (e-mail) tammy.nelson@ed.gov.

In addition to making reservations, individuals attending any of the public meetings, for security purposes, must be prepared to show photo identification in order to enter the meeting location.

Assistance to Individuals With Disabilities at the Public Meetings

The meeting rooms and proceedings will be accessible to individuals with disabilities. In addition, when making reservations, anyone presenting comments at or attending a meeting who needs special accommodations, such as sign language interpreters, Braille materials, and communication access real-time transcription, should inform the previously listed individual of his or her specific accessibility needs. You should make requests for accommodations at least 10 working days prior to the scheduled meeting date. Although we will attempt to meet a request we receive after that date, we may not be able to make available the requested auxiliary aid or service because of insufficient time to arrange it.

Request for Written Comments

In addition to soliciting input during the public meetings, we invite the public to submit written comments on the Act to assist OSERS in identifying issues relating to the effective implementation of the Rehabilitation Act of 1973, as amended.

DATES: We would like to receive your written comments on the Act by June 30, 2002.

ADDRESSES: Submit all comments to Joanne Wilson, Commissioner, Rehabilitation Services Administration, using one of the following methods:

1. *Internet.* We encourage you to send your comments through the Internet to the following address: http://www.ed.gov/offices/OSERS/RSA/Policy/Legislation/rehabact_comments.html.

2. *Mail.* You may submit your comments to Commissioner Wilson at U.S. Department of Education, 400 Maryland Avenue, SW., room 3028 Mary E. Switzer Building, Washington, DC 20202-2531.

3. *Facsimile.* You may submit comments by facsimile at (202) 205-9252 (main OSERS fax).

Written and Public Comments

Participants in the public meetings and individuals submitting written comments to OSERS are encouraged to comment on any of the provisions of the Act—titles I, II, III, VI, VII, and section 509—for which OSERS is responsible. We are particularly interested in comments from persons with disabilities, their family members and advocates, and those entities and individuals serving persons with disabilities under the Act.

FOR FURTHER INFORMATION CONTACT: Beverlee Stafford, U.S. Department of Education, Rehabilitation Services Administration, 400 Maryland Avenue, SW., room 3213, Mary E. Switzer Building, Washington, DC 20202-2550. Telephone (202) 205-8831 or via Internet: beverlee.stafford@ed.gov. If you use a telecommunications device for the deaf, you may call (202) 205-5538.

Individuals with disabilities may obtain a copy of this notice in an alternative format (e.g., Braille, large print, audiotape, or computer diskette) on request to the contact person listed in the previous paragraph.

Availability of Copies of the Act: You may obtain an electronic copy of the Act on the Internet at the following site: <http://www.ed.gov/offices/OSERS/RSA/Policy/Legislation/rehabact.doc>.

We encourage individuals who need copies of the Act to obtain copies via the Internet. However, for those individuals

who are unable to access the Internet and are attending one of the public meetings, copies of the Act are available by contacting the appropriate individual identified under **RESERVATIONS AND ADDITIONAL MEETING INFORMATION**. Other individuals who are unable to access the Internet may obtain a copy of the Act by calling (202) 205-8299.

Individuals with disabilities may obtain a copy of the Act in an alternative format (e.g., Braille, large print, audiotape, or computer diskette) on request to the contact number listed in the previous paragraph.

SUPPLEMENTARY INFORMATION

Background and Description of the Act

The Act (29 U.S.C. 701 *et seq.*) was reauthorized on August 7, 1998, as title IV of the Workforce Investment Act of 1998, Pub. L. 105-220. Section 2 of the Act specifies that the purposes of the Act are to—

- Empower individuals with disabilities to maximize employment, economic self-sufficiency, independence, and inclusion and integration into society, through—statewide workforce investment systems (under title I of the Workforce Investment Act of 1998) that include, as integral components, comprehensive and coordinated state-of-the-art programs of vocational rehabilitation; independent living centers and services; research; training; demonstration projects; and the guarantee of equal opportunity; and

- Ensure that the Federal Government plays a leadership role in promoting the employment of individuals with disabilities, especially individuals with significant disabilities, and in assisting States and providers of services in fulfilling the aspirations of those individuals with disabilities for meaningful and gainful employment and independent living.

The Act includes the following seven titles:

Title I of the Act establishes the State Vocational Rehabilitation Services Program, which supports the Federal-State partnership for providing vocational rehabilitation services to individuals with disabilities seeking to achieve employment in the integrated labor market. The Act requires that, in the event services cannot be provided to all eligible individuals with disabilities who apply, States must give priority to individuals with the most significant disabilities. Each State is required to determine which individuals are "individuals with the most significant disabilities" and, therefore, given a priority for services in that State.

Additionally, each State vocational rehabilitation agency that is not a consumer-controlled independent commission primarily concerned with rehabilitation is also required to establish a State Rehabilitation Council (SRC) to review, analyze, and advise the vocational rehabilitation agency regarding the performance of its responsibilities under the Act and to work in partnership with the vocational rehabilitation agency in, among other things, developing the vocational rehabilitation agency's goals and priorities and evaluating the effectiveness of the vocational rehabilitation program. Given the composition requirements of the SRC, the SRC ensures that individuals with disabilities and other stakeholders have input in the vocational rehabilitation agency's policies and practices.

Title I of the Act also includes the authorization for the Client Assistance Program and the American Indian Vocational Rehabilitation Services Program. The American Indian Vocational Rehabilitation Services Program provides discretionary grants to governing bodies of Indian Tribes to establish projects that serve American Indians with disabilities on or near reservations. The Client Assistance Program provides formula grants to States for information, referral, advice, and advocacy services to individuals with disabilities who are applying for or receiving services funded under the Act.

Title II of the Act establishes NIDRR and authorizes research and related activities. NIDRR administers a program of rehabilitation research, including rehabilitation research and training centers, rehabilitation engineering research centers, research and demonstration projects, field-initiated projects, utilization and dissemination projects, fellowships, and research training grants.

Title III authorizes personnel training programs and service projects. Training grants are authorized to assist in increasing the number and skills of qualified personnel who provide services to individuals with disabilities. The training program supports pre-service training at degree-granting institutions, experimental and innovative training, continuing education programs, in-service training for personnel of State vocational rehabilitation agencies, and training of interpreters for individuals who are deaf or hard-of-hearing and individuals who are deaf-blind.

Title III also authorizes projects for migrants and seasonal farmworkers, recreational programs for individuals with disabilities, parent training, client

choice demonstrations, and special demonstration programs.

Title IV of the Act establishes the National Council on Disability. The National Council on Disability is an independent Federal agency whose duties include providing advice to Congress and the President on the development of programs under the Act and reviewing and evaluating, on a continuing basis, all policies and programs for individuals with disabilities conducted or assisted by the Federal Government.

Section 509 authorizes the Protection and Advocacy of Individual Rights Program, which supports a system in each State to protect the human and legal rights of individuals with disabilities who need services that are beyond the scope of the Client Assistance Program and who are not eligible for services from other protection and advocacy programs.

Title VI of the Act authorizes the Projects With Industry and Supported Employment State Grants programs. The primary goal of the discretionary Projects With Industry grant program is to expand job opportunities for individuals with disabilities in the competitive labor market. In order to develop a partnership between business, industry, labor, and the rehabilitation community, each project is required to have a Business Advisory Council to provide advice on available jobs and training requirements.

Supported Employment State Grants is a formula grant program to assist States in developing collaborative programs with public agencies and nonprofit organizations to provide training and other services leading to supported employment for individuals with the most significant disabilities.

Title VII of the Act authorizes funding in Chapter 1 for comprehensive services for independent living and independent living centers, and in Chapter 2 for independent living services for older persons who are blind or have a significant visual impairment. Each State must establish a State Independent Living Council that jointly prepares and submits the required State plan for Chapter 1 independent living services and the State's network of centers for independent living.

Electronic Access to This Document

You may view this document, as well as all other Department of Education documents published in the **Federal Register**, in text or Adobe Portable Document Format (PDF) on the Internet at the following site: www.ed.gov/legislation/FedRegister.

To use PDF you must have Adobe Acrobat Reader, which is available free at this site. If you have questions about using PDF, call the U.S. Government Printing Office (GPO), toll free, at 1-888-293-6498; or in the Washington, DC, area at (202) 512-1530.

Note: The official version of this document is the document published in the **Federal Register**. Free Internet access to the official edition of the **Federal Register** and the Code of Federal Regulations is available on GPO Access at: <http://www.access.gpo.gov/nara/index.html>.

Program Authority: 29 U.S.C. 701, *et seq.*

Dated: March 14, 2002.

Loretta L. Petty,

Acting Assistant Secretary for Special Education and, Rehabilitative Services.

[FR Doc. 02-6536 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-U

DEPARTMENT OF ENERGY

[Docket No. EA-186-A]

Application To Export Electric Energy; New England Power Pool

AGENCY: Office of Fossil Energy, DOE.

ACTION: Notice of application.

SUMMARY: The New England Power Pool (NEPOOL) has applied for authority to transmit electric energy, on an emergency basis, from the United States to the Province of New Brunswick, Canada, pursuant to section 202(e) of the Federal Power Act.

DATES: Comments, protests or requests to intervene must be submitted on or before April 17, 2002.

ADDRESSES: Comments, protests or requests to intervene should be addressed as follows: Office of Coal & Power Import/Export (FE-27), Office of Fossil Energy, U.S. Department of Energy, 1000 Independence Avenue, SW., Washington, DC 20585-0350 (FAX 202-287-5736).

FOR FURTHER INFORMATION CONTACT: Ellen Russell (Program Office) 202-586-9624 or Michael Skinker (Program Attorney) 202-586-2793.

SUPPLEMENTARY INFORMATION: Exports of electricity from the United States to a foreign country are regulated and require authorization under section 202(e) of the Federal Power Act (FPA) (16 U.S.C. 824a(e)).

On August 26, 1998, the Office of Fossil Energy (FE) of the Department of Energy (DOE) authorized NEPOOL, a collection of 215 electric utilities, power marketers, and other entities that are engaged in, or propose to engage in, the electric power business in New

England, to export electric energy to Hydro Quebec, the provincial electric utility of the Province of Quebec. In Order EA-186, FE authorized NEPOOL to export electric energy to Hydro Quebec in response to emergency requests for electric supply by Hydro Quebec and only over the 345-kV (operated at 120-kV) facilities owned and operated by the Joint Owners of the Highgate Project located at Highgate, Vermont, and authorized by Presidential Permit PP-82.

On January 25, 2002, FE received an application from NEPOOL to transmit electric energy to the New Brunswick electric system using the existing 345,000-volt transmission line owned by Maine Electric Power Company (MEPCO) at Houlton, Maine. The construction, operation, maintenance, and connection of the MEPCO international transmission facilities was authorized on July 25, 1970, in Presidential Permit PP-43.

The request of NEPOOL for an authorization to make emergency deliveries of up to 700 MW to the New Brunswick system is not in response to a declared emergency situation. Rather, the NEPOOL request is intended to give NEPOOL the ability to respond without delay to any future requests for emergency assistance by New Brunswick. Should such a request for emergency assistance be made, NEPOOL proposes to transmit electric energy to Canada that is surplus to the New England region as determined by the New England Independent System Operator (ISO-NE) which is the Control Area Operator for New England and the entity responsible for scheduling transmission service over virtually all of the bulk power transmission facilities in New England.

In this proceeding, DOE specifically seeks comment on NEPOOL's request to export electric energy at a rate of transmission of up to 700 MW. Studies currently on file with DOE limit exports on the MEPCO transmission line to a transmission rate of 500 MW.

Procedural Matters: Any person desiring to become a party to this proceeding or to be heard by filing comments or protests to this application should file a petition to intervene, comment or protest at the address provided above in accordance with §§ 385.211 or 385.214 of the FERC's Rules of Practice and Procedures (18 CFR 385.211, 385.214). Fifteen copies of each petition and protest should be filed with the DOE on or before the date listed above.

Comments on the NEPOOL request to export to Canada should be clearly marked with Docket EA-186-A.

Additional copies are to be filed directly with Paul B. Shortley, Chair, NEPOOL Reliability Committee, c/o ISO New England Inc., One Sullivan Road, Holyoke, MA 01040-2841 and David T. Doot, Esq., NEPOOL Secretary, c/o Day, Berry & Howard, LLP, CityPlace I, Hartford, CT 0603-3499.

A final decision will be made on this application after the environmental impacts have been evaluated pursuant to the National Environmental Policy Act of 1969, and a determination is made by the DOE that the proposed action will not adversely impact on the reliability of the U.S. electric power supply system.

Copies of this application will be made available, upon request, for public inspection and copying at the address provided above or by accessing the Fossil Energy Home Page at <http://www.fe.doe.gov>. Upon reaching the Fossil Energy Home page, select "Electricity Regulation" and then "Pending Procedures" from the options menus.

Issued in Washington, DC, on March 11, 2002.

Anthony J. Como,

Deputy Director, Electric Power Regulation, Office of Coal & Power Import/Export, Office of Coal & Power Systems, Office of Fossil Energy.

[FR Doc. 02-6424 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

Environmental Management Site-Specific Advisory Board, Rocky Flats

AGENCY: Department of Energy.

ACTION: Notice of open meeting.

SUMMARY: This notice announces a meeting of the Environmental Management Site-Specific Advisory Board (EM SSAB), Rocky Flats. The Federal Advisory Committee Act (Pub. L. No. 92-463, 86 Stat. 770) requires that public notice of these meetings be announced in the **Federal Register**.

DATES: Thursday, April 4, 2002, 6 p.m. to 9:30 p.m.

ADDRESSES: Jefferson County Airport Terminal Building, Mount Evans Room, 11755 Airport Way, Broomfield, CO.

FOR FURTHER INFORMATION CONTACT: Ken Korkia, Board/Staff Coordinator, Rocky Flats Citizens Advisory Board, 9035 North Wadsworth Parkway, Suite 2250, Westminster, CO, 80021; telephone (303) 420-7855; fax (303) 420-7579.

SUPPLEMENTARY INFORMATION:

Purpose of the Board: The purpose of the Board is to make recommendations

to DOE and its regulators in the areas of environmental restoration, waste management, and related activities.

Tentative Agenda:

1. Quarterly update by representative from the Colorado Department of Public Health and Environment.

2. Status report on plutonium disposition.

3. Presentation and discussion on surface soil contamination.

4. Other Board business may be conducted as necessary.

Public Participation: The meeting is open to the public. Written statements may be filed with the Board either before or after the meeting. Individuals who wish to make oral statements pertaining to agenda items should contact Ken Korkia at the address or telephone number listed above. Requests must be received at least five days prior to the meeting and reasonable provisions will be made to include the presentation in the agenda. The Deputy Designated Federal Officer is empowered to conduct the meeting in a fashion that will facilitate the orderly conduct of business. Each individual wishing to make public comment will be provided a maximum of five minutes to present their comments.

Minutes: The minutes of this meeting will be available for public review and copying at the Public Reading Room located at the Office of the Rocky Flats Citizens Advisory Board, 9035 North Wadsworth Parkway, Suite 2250, Westminster, CO 80021; telephone (303) 420-7855. Hours of operations for the Public Reading Room are 9 a.m. to 4 p.m., Monday-Friday, except Federal holidays. Minutes will also be made available by writing or calling Deb Thompson at the address or telephone number listed above.

Issued at Washington, DC, on March 13, 2002.

Rachel M. Samuel,

Deputy Advisory Committee Management Officer.

[FR Doc. 02-6425 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

Nuclear Energy Research Advisory Committee

AGENCY: Department of Energy.

ACTION: Notice of open meeting.

SUMMARY: This notice announces a meeting of the Nuclear Energy Research Advisory Committee. The Federal Advisory Committee Act (Pub. L. No. 92-463, 86 Stat. 770), requires that

public notice of the meetings be announced in the **Federal Register**.

DATES: Monday, April 15, 2002, 10:00 am to 5:30 pm and Tuesday, April 16, 2002, 9 a.m. 12:30 p.m.

ADDRESSES: Crystal City Marriott, 1999 Jefferson Davis Highway, Arlington, VA 22202.

FOR FURTHER INFORMATION CONTACT: Dr. Norton Haberman, Designated Federal Officer, Nuclear Energy Research Advisory Committee, U.S. Department of Energy, NE-1, 1000 Independence Avenue, SW., Washington, DC 20585, Telephone Number 202.586.0136, e-mail: Norton.Haberman@hq.doe.gov.

SUPPLEMENTARY INFORMATION:

Purpose of the Meeting: To provide advice to the Director of the Office of Nuclear Energy, Science and Technology (NE) of the Department of Energy on the many complex planning, scientific and technical issues that arise in the development and implementation of the Nuclear Energy research program.

Tentative Agenda

Monday, April 15, 2002

Welcome remarks.
Status of Nuclear Energy's FY 2003 Budget Request.
Report of Advanced Nuclear Transformation Technology Subcommittee.

Report of Subcommittee on Generation IV Technology Planning.
Report of Joint DOE/EPA Task Force on Nuclear Energy and Clean Air.

Tuesday, April 16, 2002

NASA's Nuclear Initiative.
Report of PNNL/University of Maryland CO₂ Studies.

Public comment period.
Public Participation: The day and a half meeting is open to the public on a

first-come, first-serve basis because of limited seating. Written statements may be filed with the committee before or after the meeting. Members of the public who wish to make oral statements pertaining to agenda items should contact Norton Haberman at the address or telephone listed above. Requests to make oral statements must be made and received five days prior to the meeting; reasonable provision will be made to include the statement in the agenda. The Chair of the committee is empowered to conduct the meeting in a fashion that will facilitate the orderly conduct of business.

Minutes: The minutes of this meeting will be available for public review and copying at the Freedom of Information Reading Room, 1E-190, Forrestal Building, 1000 Independence Avenue, SW., Washington, DC, between 9 a.m. and 4 p.m., Monday through Friday, except holidays.

Issued in Washington, DC on March 13, 2002.

Rachel M. Samuel,

Deputy Advisory Committee Management Officer.

[FR Doc. 02-6426 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

[FE Docket Nos. 00-60-NG, 02-03-NG, 02-04-NG, 97-70-NG, and 02-05-NG]

Office of Fossil Energy; Dominion Exploration Canada Ltd., Domcan Boundary Corp., Petrocom Energy Group, Ltd., Enbridge Services Inc., Select Energy New York, Inc. (Formerly Niagara Mohawk Energy Marketing, Inc.), Gasoducto Rosarito, S. DE R.L. DE C. V.; Orders Granting and Amending Authority To Import and Export Natural Gas

AGENCY: Office of Fossil Energy, DOE.

ACTION: Notice of orders.

SUMMARY: The Office of Fossil Energy (FE) of the Department of Energy gives notice that during February 2002, it issued Orders granting and amending authority to import and export natural gas. These Orders are summarized in the attached appendix and may be found on the FE Web site at <http://www.fe.doe.gov> (select gas regulation), or on the electronic bulletin board at (202) 586-7853. They are also available for inspection and copying in the Office of Natural Gas & Petroleum Import & Export Activities, Docket Room 3E-033, Forrestal Building, 1000 Independence Avenue, SW., Washington, DC 20585, (202) 586-9478. The Docket Room is open between the hours of 8 a.m. and 4:30 p.m., Monday through Friday, except Federal holidays.

Issued in Washington, DC, on March 12, 2002.

Yvonne Caudillo,

Acting Manager, Natural Gas Regulation, Office of Natural Gas & Petroleum Import & Export Activities, Office of Fossil Energy.

Appendix

**ORDERS GRANTING AND AMENDING IMPORT/EXPORT AUTHORIZATIONS
DOE/FE AUTHORITY**

Order No.	Date issued	Importer/Exporter FE Docket No.	Import volume	Export volume	Comments
1626-A	2-8-02	Dominion Exploration Canada Ltd. Domcan Boundary Corp., 00-60-NG.	.....	.....	Amendment to blanket import authority changing managing partner of the partnership.
1755	02-13-02	Petrocom Energy Group, Ltd., 02-03-NG.	7.3 Bcf, 7.3 Bcf	7.3 Bcf, 7.3 Bcf	Import and export natural gas from and to Canada, and import and export natural gas from and to Mexico, beginning on February 14, 2002, and extending through February 13, 2004.
1756	02-21-02	Enbridge Services Inc., 02-04-NG	200 Bcf	200 Bcf	Import and export natural gas from and to Canada, beginning on March 1, 2002, and extending through February 29, 2004.
1303-B	02-21-02	Select Energy New York, Inc. (Formerly Niagara Mohawk Energy Marketing, Inc.), 97-70-NG.	.....	.....	Amendment to blanket import and export authority reflecting name change.

ORDERS GRANTING AND AMENDING IMPORT/EXPORT AUTHORIZATIONS—Continued
DOE/FE AUTHORITY

Order No.	Date issued	Importer/Exporter FE Docket No.	Import volume	Export volume	Comments
1757	02-26-02	Gasoducto Rosarito, S. de C. V., 02-05-NG.	.....	155 Bcf	Export natural gas to Mexico, beginning on April 1, 2002, and extending through March 31, 2004.

[FR Doc. 02-6423 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. EG01-278-000]

Conectiv Bethlehem, Inc.; Notice of Withdrawal of Filing

March 12, 2002.

Take notice that on January 7, 2002, Conectiv Bethlehem, Inc. (CBI) tendered for filing with the Federal Energy Regulatory Commission (Commission), a letter withdrawing its Notice of Intent to No Longer Maintain Exempt Wholesale Generator Status. CBI has decided to maintain its Electric Wholesale Generator (EWG) status.

Copies of the filing were served upon the official service list in this proceeding and the affected state commissions, including the Pennsylvania Public Utility Commission.

Any person desiring to intervene or to protest this filing should file with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214). Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a motion to intervene. All such motions or protests should be filed on or before the comment date, and, to the extent applicable, must be served on the applicant and on any other person designated on the official service list. This filing is available for review at the Commission or may be viewed on the Commission's web site at <http://www.ferc.gov> using the "RIMS" link, select "Docket #" and follow the instructions (call 202-208-2222 for assistance). Protests and interventions may be filed electronically via the Internet in lieu of paper; see 18 CFR 385.2001(a)(1)(iii) and the instructions

on the Commission's web site under the "e-Filing" link.

Comment Date: March 22, 2002.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6433 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-694-000]

Duke Energy Hot Spring, LLC; Notice of Issuance of Order

March 12, 2002.

Duke Energy Hot Spring, LLC (Duke Hot Spring) submitted for filing a tariff under which Duke Hot Spring will engage in the sales of energy, capacity and ancillary services at market-based rates and for the reassignment of transmission capacity. Duke Hot Spring also requested waiver of various Commission regulations. In particular, Duke Hot Spring requested that the Commission grant blanket approval under 18 CFR Part 34 of all future issuances of securities and assumptions of liability by Duke Hot Spring.

On February 28, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—Central, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by Duke Hot Spring should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, Duke Hot Spring is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate

purposes of Duke Hot Spring, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of Duke Hot Spring's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE., Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6437 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-723-000]

Emera Energy Service, Inc.; Notice of Issuance of Order

March 12, 2002.

Emera Energy Service, Inc. (EES) submitted for filing a rate schedule under which EES will engage in the sale of electric energy and capacity at market-based rates. EES also requested waiver of various Commission regulations. In particular, EES requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EES.

On March 1, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East,

granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EES should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EES is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EES, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of EES's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6438 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-783-000]

EPCOR Merchant and Capital (US) Inc.; Notice of Issuance of Order

March 12, 2002.

EPCOR Merchant and Capital (US) Inc. (EPCOR) submitted for filing a rate schedule under which EPCOR will engage in the sales of energy, capacity

and certain ancillary services at market-based rates and for the reassignment of transmission capacity. EPCOR also requested waiver of various Commission regulations. In particular, EPCOR requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EPCOR.

On March 1, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EPCOR should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EPCOR is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EPCOR, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of EPCOR's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6440 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-852-000]

EPCOR Power Development, Inc.; Notice of Issuance of Order

March 12, 2002.

EPCOR Power Development, Inc. (EPCOR Power) submitted for filing a rate schedule under which EPCOR Power will engage in the sales of energy, capacity and certain ancillary services at market-based rates and for the reassignment of transmission capacity. EPCOR Power also requested waiver of various Commission regulations. In particular, EPCOR Power requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EPCOR Power.

On March 6, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EPCOR Power should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EPCOR Power is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EPCOR Power, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of EPCOR Power's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 5, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm>

(call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6441 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-855-000]

EPDC, Inc.; Notice of Issuance of Order

March 12, 2002.

EPDC, Inc. (EPDC) submitted for filing a rate schedule under which EPDC will engage in the sales of energy, capacity and certain ancillary services at market-based rates and for the reassignment of transmission capacity. EPDC also requested waiver of various Commission regulations. In particular, EPDC requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EPDC.

On March 6, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EPDC should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EPDC is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EPDC, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued

approval of EPDC's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 5, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6442 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-737-000]

MxEnergy Inc.; Notice of Issuance of Order

March 12, 2002.

MxEnergy Inc. (MxEnergy), is a broker, marketer, and aggregator of natural gas for resale and it also engages in hedging activities required to fix the forward price of the gas it sells to customers. MxEnergy submitted for filing a rate schedule under which MxEnergy will engage in the sales of energy, capacity and ancillary services at market-based rates and for the reassignment of transmission capacity. MxEnergy also requested waiver of various Commission regulations. In particular, MxEnergy requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by MxEnergy.

On March 1, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by MxEnergy should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of

Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, MxEnergy is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of MxEnergy, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of MxEnergy's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE., Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6439 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-124-000 and ER02-124-001]

Rainy River Energy Corporation—Taconite Harbor; Notice of Issuance of Order

March 12, 2002.

Rainy River Energy Corporation—Taconite Harbor (Rainy River) submitted for filing a rate schedule under which Rainy River will engage in the sales of energy, capacity and certain ancillary services at market-based rates and for the reassignment of transmission capacity. Rainy River also requested waiver of various Commission regulations. In particular, Rainy River requested that the Commission grant blanket approval under 18 CFR Part 34

of all future issuances of securities and assumptions of liability by Rainy River.

On March 5, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—Central, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by Rainy River should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, Rainy River is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of Rainy River, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of Rainy River's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 5, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6435 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. EL02-68-000]

Southern Minnesota Municipal Power Agency, Complainant, v. Alliant Energy Corporate Services, Inc., Respondent; Notice of Complaint

March 12, 2002.

Take notice that on March 11, 2002, Southern Minnesota Municipal Power Agency (SMPMA) tendered for filing with the Federal Energy Regulatory Commission (Commission) in the above-proceeding, a Complaint and Request for Designation of Claims for Settlement in Furtherance of Commission's Directives in Docket Number ER01-312-002.

Any person desiring to be heard or to protest this filing should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214). All such motions or protests must be filed on or before April 1, 2002. Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a motion to intervene. Answers to the complaint shall also be due on or before April 1, 2002. Copies of this filing are on file with the Commission and are available for public inspection. This filing may also be viewed on the web at <http://www.ferc.gov> using the "RIMS" link, select "Docket#" and follow the instructions (call 202-208-2222 for assistance). Comments, protests, interventions and answers may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's web site under the "e-Filing" link.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6434 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-973-000]

UBS AG; Notice of Issuance of Order

March 12, 2002.

UBS AG (UBS) filed with the Commission, in the above-docketed proceeding, an application under section 205 of the Federal Power Act seeking authority to sell capacity, energy and ancillary services at market-based rates. UBS also requested certain waivers and authorizations. In particular, UBS requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liabilities by UBS. On March 7, 2002, the Commission issued an Order Conditionally Accepting Market-Based Rate Schedule (Order). The Commission's Order granted UBS' request for blanket approval under Part 34, subject to the conditions found in Ordering Paragraphs (E), (F), and (H):

(E) Within 30 days of the date of issuance of this order, any person desiring to be heard or to protest the Commission's blanket approval of issuances of securities or assumptions of liabilities by UBS should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE, Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure, 18 CFR 385.211 and 385.214.

(F) Absent a request to be heard within the period set forth in Ordering Paragraph (E) above, UBS is hereby authorized to issue securities and assume obligations and liabilities as guarantor, indorser, surety or otherwise in respect of any security of another person; provided that such issue or assumption is for some lawful object within the corporate purposes of UBS, compatible with the public interest, and reasonably necessary or appropriate for such purposes.

(H) The Commission reserves the right to modify this order to require a further showing that neither public nor private interests will be adversely affected by continued Commission approval of UBS' issuances of securities or assumptions of liabilities....

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 8, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE,

Washington, DC 20426. The Order may also be viewed on the Web at <http://www.ferc.gov> using the "RIMS" link, select "Docket#" and follow the instructions (call 202-208-2222 for assistance). Comments, protests and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site under the "e-Filing" link.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6444 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-899-000]

Southwest Power Pool, Inc.; Notice of Filing

March 12, 2002.

Take notice that on January 30, 2002, Southwest Power Pool, Inc. (SPP) tendered for filing with the Federal Energy Regulatory Commission (Commission), 78 executed service agreements for Loss Compensation Service under the SPP Tariff.

SPP seeks an effective date of January 1, 2002, for each of these agreements.

Any person desiring to intervene or to protest this filing should file with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214). Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a motion to intervene. All such motions or protests should be filed on or before the comment date, and, to the extent applicable, must be served on the applicant and on any other person designated on the official service list. This filing is available for review at the Commission or may be viewed on the Commission's Web site at <http://www.ferc.gov> using the "RIMS" link, select "Docket #" and follow the instructions (call 202-208-2222 for assistance). Protests and interventions may be filed electronically via the Internet in lieu of paper; see 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site under the "e-Filing" link.

Comment Date: March 22, 2002.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6443 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

Notice of Intent To File for New License

March 12, 2002.

a. *Type of Filing:* Notice of Intent to File an Application for New License.
b. *Project No.:* 7758-000.
c. *Date Filed:* February 27, 2002.
d. *Submitted By:* City of Holyoke Gas and Electric Department—current licensee.

e. *Name of Project:* Number 4 Hydroelectric Project.

f. *Location:* On the Holyoke Canal System of the Connecticut River, in the City of Holyoke, Hampden County, Massachusetts. The project does not occupy federal lands.

g. *Filed Pursuant to:* Section 15 of the Federal Power Act

h. *Licensee Contact:* Paul Duchenev, Hydro Superintendent, City of Holyoke Gas and Electric Department, 99 Suffolk Street, Holyoke, MA 01040 (413) 536-9340.

i. *FERC Contact:* Tom Dean, thomas.dean@ferc.gov, (202) 219-2778.

j. *Effective date of current license:*

March 1, 1957.

k. *Expiration date of current license:* February 28, 2007.

l. *Description of the Project:* The project consists of the following existing facilities: (1) Two 76-foot-long, 7-foot-diameter penstocks drawing water from the first level canal of the Holyoke Canal System; (2) a powerhouse containing two generating units with a total installed capacity of 760 kW; (3) two 300-foot-long, 13-foot-wide tailraces discharging water into the second level canal; (4) a 25-foot-long, 4.8 kV transmission line; and (5) other appurtenances.

m. Each application for a license and any competing license applications must be filed with the Commission at least 24 months prior to the expiration of the existing license. All applications for license for this project must be filed by February 28, 2005.

n. Copies of this filing are on file with the Commission and are available for public inspection. This filing may also be viewed on the Web at <http://www.ferc.gov> using the "RIMS" link, select "Docket#" and follow the

instructions (call 202-208-2222 for assistance). A copy is also available for inspection and reproduction by contacting the applicant identified in item h above.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6445 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Meeting

AGENCY HOLDING MEETING: Federal Energy Regulatory Commission

FEDERAL REGISTER CITATION OF PREVIOUS ANNOUNCEMENT: March 11, 2002, 67 FR 10907

PREVIOUSLY ANNOUNCED TIME AND DATE OF MEETING: March 13, 2002, 10 a.m.

CHANGE IN THE MEETING: The following Docket No. and Company has been added to Item E-10 on the Commission Meeting of March 13, 2002.

Item No., Docket No., and Company

E-10—EL02-64-000, Northern California Power Agency v. Pacific Gas and Electric Company and the California Independent System Operator Corporation

Magalie R. Salas,
Secretary.

[FR Doc. 02-6554 Filed 3-14-02; 8:45 am]

BILLING CODE 6717-01-P

ENVIRONMENTAL PROTECTION AGENCY

[FRL-7159-7]

Privacy Act of 1974; System of Records

AGENCY: Environmental Protection Agency.

ACTION: Notice of a new system of records.

SUMMARY: In accordance with the Privacy Act of 1974, as amended, the Environmental Protection Agency (EPA) publishes this notice of a new system of records entitled "Central Data Exchange-Customer Registration Subsystem (CDX-CRS)." The system will contain information on individuals who have registered and established accounts to access CDX, EPA's electronic compliance filing and environmental data exchange system. Individuals with CDX accounts may engage in electronic filing of environmental documents as permitted under the Government Paperwork

Elimination Act (GPEA), and as required under appropriate environmental statutes. The information maintained by the CDX-CRS includes the individual's name and related identifiers, work contact information, supervisor's name and contact information, and information about the EPA program under which the individual plans to report electronically. The information will be used to protect and manage access to the individual's account on CDX.

DATES: Comments must be received no later than April 17, 2002. This new system of records will commence April 26, 2002 unless the Agency receives comments which would result in a contrary determination.

ADDRESSES: Persons wishing to submit comments should direct them to: Environmental Protection Agency, Office of Environmental Information, Collection Services Division, MS 2823, 1200 Pennsylvania Avenue, Washington, DC 20460.

FOR FURTHER INFORMATION CONTACT: Valerie Brecher Kovacevic at *brecher-kovacevic.valerie@epa.gov*, or 202-260-9488. If you use a telecommunications device for the deaf (TDD), you may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

SUPPLEMENTARY INFORMATION:

EPA/CDX-CRS

SYSTEM NAME:

EPA Central Data Exchange—Customer Registration Subsystem (CDX-CRS)

SECURITY CLASSIFICATION:

None.

SYSTEM LOCATION:

The system will be operated and maintained by EPA or organizations under contract with the EPA (henceforth referred to as "EPA") at their place of business. The system is currently maintained at Logistics Management Institute, 2000 Corporate Ridge Drive, McLean, VA 22102-7805.

CATEGORIES OF INDIVIDUALS COVERED BY THE SYSTEM:

This system contains records on all individuals that have either attempted to register or have registered to obtain an account to use CDX for electronically exchanging data with EPA. Registered users of EPA's CDX-CRS may include representatives of industry, government or laboratories exchanging information with EPA through CDX.

CATEGORIES OF RECORDS IN THE SYSTEM:

This system contains records including individual's name, self-

assigned user name and security question, work title, work address and related work contact information (e.g., phone and fax numbers, E-mail address), supervisor's name and related contact information, and information related to the EPA reporting program the individual is planning to electronically file or report under (e.g., EPA program ID # and EPA program role) and the method of reporting (web browser, file exchange). The individual registering for CDX will also generate a self-assigned password that will be stored on the CDX-CRS, but it will only be accessible to the registering individual. The system will also store other system-generated data such as the registration date and time, digital certificate identifier, and other identifiers for internal tracking. Upon assignment of the password and ID code, the user may subsequently access the CDX system by entering these data and CDX will use this information to authenticate the individual's access to CDX.

AUTHORITY FOR MAINTENANCE OF SYSTEM:

In accordance with the Government Paperwork Elimination Act (44 U.S.C. 3504), EPA's electronic compliance filing and environmental data exchange system will enable the "acquisition and use of information technology, including alternative information technologies that provide for electronic submission, maintenance, or disclosure of information as a substitute for paper and for the use and acceptance of electronic signatures." Section 3504(a)(1)(B)(vi) of Title 44, United States Code.

PURPOSE(S):

Central Data Exchange is EPA's portal for electronically exchanging environmental data with our external customers. Individual external users with CDX accounts may engage in secure, electronic filing of environmental documents as permitted under the Government Paperwork Elimination Act (GPEA), and as required under appropriate environmental statutes. CDX-CRS was developed to protect the EPA and CDX system users from individuals seeking to gain unauthorized access to user accounts on CDX.

The information contained in records maintained in the CDX-CRS system is used for the purposes of verifying the identity of the individual, informing users of the conditions and terms of using CDX, allowing individual users to establish an account on CDX, providing individual users access to their CDX account for electronically filing compliance data or exchanging other

forms of environmental data, allowing individual users to customize, update or terminate their account with CDX, renewing or revoking an individual user's account on CDX, supporting the CDX help desk functions, investigating possible fraud and verifying compliance with program regulations, and initiating legal action against an individual involved in program fraud, abuse, or noncompliance.

ROUTINE USES OF RECORDS MAINTAINED IN THE SYSTEM, INCLUDING CATEGORIES OF USERS AND THE PURPOSES OF SUCH USES:

CDX-CRS records will be used to facilitate registering CDX system users, issuing a username and password, and subsequently, verifying an individual's identity as he/she seeks to gain routine access to his/her account. In some cases the user verification process will require EPA to contact the employer, based on the registration information provided by the user. The system has secondary uses that include: using the established username to facilitate tracking service calls or e-mails from the user in the event that there is a change in registration status or a problem the user has with CDX, offering the user new CDX service options, and facilitating the retrieval of user actions (e.g., historical submissions and help tickets) and events while on the CDX system. The records may also be subsequently used for auditing or other internal purposes of the EPA, including but not limited to: instances where enforcement of the conditions of using CDX are necessary; investigation of possible fraud involving a registered user; litigation purposes related to information reported to the agency; contacting the individual in the event of a system modification; a change to CDX; or modification, revocation or termination of user's access privileges to CDX.

EPA may disclose information contained in a record in this system of records under the routine uses listed in this notice without the consent of the individual if the disclosure is compatible with the purposes for which the record was collected. These disclosures may be made on a case-by-case basis or under a computer matching agreement if the Agency has complied with the computer matching requirements of the Act.

The general routine uses for EPA's CDX are listed as follows:

Disclosure for Law Enforcement Purposes, Disclosure Incident to Requesting Information, Disclosure to a Requesting Agency, Disclosure to Congressional Offices, Disclosure to Department of Justice, Disclosure to the National Archives, Disclosure to

Contractors, Grantees, and Others, Disclosure for Administrative Claims, Complaints, and Appeals, and Disclosure in Connection With Litigation.

A detailed description of these routine uses can be found in the **Federal Register**, Privacy Act of 1974: System of Records, Creation of Eleven New Privacy Act System of Records Notice (at 66 FR 49947 (2001)) and also on the National Archives and Records Administration website, Privacy Act Issuances—1999 Compilation at: <http://www.access.gpo.gov/su—docs/aces/PrivacyAct.shtml?desc015.html>.

In addition, the following routine uses may also apply:

PROGRAM DISCLOSURES:

The Agency may disclose information from this system to Federal, State, or local agencies, private parties such as relatives, present and former employers and business and personal associates, and hearing officials for the following purposes:

- (a) To verify the identity of the individual;
- (b) To enforce the conditions or terms of Agency program regulations;
- (c) To investigate possible fraud and verify compliance with Agency program regulations;
- (d) To prepare for litigation or to litigate collection service and audit;
- (e) To initiate a limitation, suspension and termination (LS&T), debarment, or suspension action;
- (f) To investigate complaints, update files, and correct errors.

LITIGATION AND ALTERNATIVE DISPUTE RESOLUTION (ADR) DISCLOSURES:

(a) In the event that one of the parties listed below is involved in litigation or ADR, or has an interest in litigation or ADR, the Agency may disclose certain records to the parties described in paragraphs (b), (c), and (d) of this routine use under the conditions specified in those paragraphs:

- (i) The Environmental Protection Agency, or any component of the Agency; or
- (ii) Any Agency employee in his or her official capacity; or
- (iii) Any Agency employee in his or her individual capacity if the Department of Justice (DOJ) has agreed to provide or arrange for representation for the employee;
- (iv) Any Agency employee in his or her individual capacity where the agency has agreed to represent the employee; or
- (v) The United States where the Agency determines that the litigation is likely to affect the Agency or any of its components.

(b) Disclosure to the DOJ. If the Agency determines that disclosure of certain records to the DOJ is relevant and necessary to litigation or ADR, the Agency may disclose those records as a routine use to the DOJ.

(c) Administrative Disclosures. Agencies that may obtain information under this routine use include, but are not limited to, the Office of Personnel Management, Office of Special Counsel, Merit Systems Protection Board, Federal Labor Relations Authority, Equal Employment Opportunity Commission, and Office of Government Ethics.

(d) Parties, counsels, representatives and witnesses. If the Agency determines that disclosure of certain records to a party, counsel, representative or witness in an administrative proceeding is relevant and necessary to the litigation, the Agency may disclose those records as a routine use to the party, counsel, representative or witness.

Research Disclosure: The Agency may disclose records to a researcher if an appropriate official of the Agency determines that the individual or organization to which the disclosure would be made is qualified to carry out specific research related to functions or purposes of this system of records. The official may disclose records from this system of records to that researcher solely for the purpose of carrying out that research related to the functions or purposes of this system of records. The researcher shall be required to maintain Privacy Act safeguards with respect to the disclosed records.

POLICIES AND PRACTICES FOR STORING, RETRIEVING, ACCESSING, RETAINING, AND DISPOSING OF RECORDS IN THE SYSTEM:

STORAGE:

The CDX is a new system for which the Agency is in the process of establishing a records schedule. The CDX will be taking e-transactions and preserving them in accordance with applicable EPA and other Federal policy and regulations. The CDX currently stores records on magnetic and/or digital formats. All record storage procedures are in accordance with current applicable regulations.

RETRIEVABILITY:

Records are retrievable by the CDX user name, program ID number, or all or part of the individual's name.

SAFEGUARDS:

EPA has minimized the risk of unauthorized access to the system by establishing a secure environment for exchanging electronic information. Physical access to the data system housed within the facility is controlled

by a computerized badge reading system, and the entire complex is patrolled by security during non-business hours. The computer system offers a high degree of resistance to tampering and circumvention. Multiple levels of security are maintained with the computer system control program. This system limits data access to EPA and contract staff on a need to know basis, and controls individuals ability to access and alter records with the system. All users of the system of records are given a unique user identification (ID) with personal identifiers. All interactions between the system and the authorized individual users are recorded.

RETENTION AND DISPOSAL:

The EPA will retain and dispose of these records in accordance with National Archives and Records Administration General Records Schedule 20, Item 1.c. This schedule provides disposal authorization for electronic files and hard copy printouts created to monitor system usage, including but not limited to log-in files, audit trail files, system usage files, and cost-back files used to access charges for system use. Records will be deleted or destroyed when the Agency determines they are no longer needed for administrative, legal, audit, or other program purposes.

SYSTEM MANAGERS AND ADDRESS:

USEPA, Office of Environmental Information, (MS2823), 1200 Pennsylvania Ave. NW., Washington, DC 20460, Attn: Chief, Central Receiving Branch.

NOTIFICATION PROCEDURE:

Requests to determine whether this system of records contains a record pertaining to the requesting individual should be sent to the USEPA, Office of Environmental Information, (MS2823), 1200 Pennsylvania Ave. NW., Washington, D.C. 20460, Attn: Chief, Central Receiving Branch. To send a fax request: 202-401-0182. To determine whether a record exists regarding you in the system of records, provide the system manager with your name and username. Requests must meet the requirements of the regulations at 40 CFR part 16.

RECORD ACCESS PROCEDURES:

A request for record access shall follow the directions described under Notification Procedure and will be addressed to the system manager at the address listed above.

CONTESTING RECORDS PROCEDURES:

If you wish to contest a record in the system of records, contact the system manager with the information described under Notification Procedure, identify the specific items you are contesting, and provide a written justification for each item.

RECORD SOURCE CATEGORIES:

Information is obtained from individuals who have had or seek to have their identity authenticated except that a password and a username are explicitly self-assigned by the user registering to gain access to CDX.

SYSTEM EXEMPTED FROM CERTAIN PROVISIONS OF THE ACT:

None.

Kim Nelson,

Assistant Administrator and Chief Information Officer, Office of Environmental Information, EPA.

[FR Doc. 02-6486 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-P

FEDERAL COMMUNICATIONS COMMISSION

Notice of Public Information Collection(s) Being Reviewed by the Federal Communications Commission, Comments Requested

March 11, 2002.

SUMMARY: The Federal Communications Commission, as part of its continuing effort to reduce paperwork burden invites the general public and other Federal agencies to take this opportunity to comment on the following collection(s), as required by the Paperwork Reduction Act of 1995, Public Law 104-13. An agency may not conduct or sponsor a collection of information unless it displays a currently valid control number. No person shall be subject to any penalty for failing to comply with a collection of information subject to the Paperwork Reduction Act (PRA) that does not display a valid control number. Comments are requested concerning (a) whether the proposed collection of information is necessary for the proper performance of the functions of the Commission, including whether the information shall have practical utility; (b) the accuracy of the Commission's burden estimate; (c) ways to enhance the quality, utility, and clarity of the information collected; and (d) ways to minimize the burden of the collection of information on the respondents, including the use of automated collection techniques or other forms of information technology.

DATES: Written comments should be submitted on or before May 17, 2002. If you anticipate that you will be submitting comments, but find it difficult to do so within the period of time allowed by this notice, you should advise the contact listed below as soon as possible.

ADDRESSES Direct all comments to Judy Boley Herman or Leslie Smith, Federal Communications Commission, Room 1-C804 or Room 1-A804, 445 12th Street, SW., Washington, DC 20554 or via the Internet to jbherman@fcc.gov or lesmith@fcc.gov.

FOR FURTHER INFORMATION CONTACT: For additional information or copies of the information collection(s), contact Judy Boley Herman at 202-418-0214 or via the Internet at jbherman@fcc.gov.

SUPPLEMENTARY INFORMATION:

OMB Control No.: 3060-0463.

Title: Telecommunications Services for Individuals with Hearing and Speech Disabilities and the Americans with Disabilities Act of 1990, 47 CFR Part 64 (Sections 64.601-64.605).

Form No.: N/A.

Type of Review: Extension of a currently approved collection.

Respondents: Business or other for-profit, state, local or tribal government.

Number of Respondents: 5,052.

Estimated Time Per Response: 5.31 hours (average hour per response).

Frequency of Response: On occasion, annual and every five year reporting requirements; third party disclosure requirement, and recordkeeping requirement.

Total Annual Burden: 26,831 hours.

Total Annual Cost: N/A.

Needs and Uses: The Americans with Disabilities Act of 1990 (ADA), Public Law 101-336, 104 Stat. 327, 366-69, was enacted on July 26, 1990. The purpose of the ADA is to provide a clear and comprehensive national mandate to end discrimination against individuals with disabilities and to bring persons with disabilities into the economic and social mainstream of American life; to provide enforceable standards addressing discrimination against individuals with disabilities; and to ensure that the Federal government play a central role in enforcing these standards on behalf of individuals with disabilities. Title IV of the ADA adds section 225 to the Communications Act of 1934. Section 225 requires the Commission to promulgate regulations that require all domestic telephone common carriers to provide telecommunications relay services (TRS). 47 CFR part 64, subpart F implements certain provisions of the ADA. It contains the operational

technical, and functional standards required of all TRS providers and the procedures for state certification. In a Memorandum Opinion and Order (MO&O) issued in CC Docket No. 98-67, released December 21, 2001, the Commission adopted cost-recovery guidelines to telecommunications relay services (TRS), speech-to-speech relay services (STS), and video relay services (VRS). These guidelines are based, in part, on the recommendation of the Interstate TRS Advisory Council and the TRS Fund Administrator. Among other things, the Commission expanded TRS Data Request to capture separately STS costs and minutes include specific sections to capture separately VRS costs and minutes for this service. Other requirements approved under this control number and unaffected by the MO&O follow. Section 64.605 describes the state certification procedures by which states may apply to assert jurisdiction over the provisions of intrastate TRS. Section 64.604(c)(1) requires states to maintain a log of consumer complaints including all complaints about TRS in the state, whether filed with the TRS provider or the State, and must retain the log until the next application for certification is granted. Pursuant to section 64.604(c)(2) states must submit to the Commission a contact person or office for TRS consumer information and complaints about intrastate TRS. Pursuant to 47 CFR 64.604(b)(2), TRS providers must answer 85% of all relay calls within 10 seconds by a CA prepared to place the TRS call at the time. The calculation of whether a provider is in compliance with the "85-10 rule" must be performed on at least a daily basis.

Pursuant to 47 CFR 64.604(a)(2), STS CAs may retain information from a particular call in order to facilitate the completion of consecutive calls, at the request of the user. Pursuant to section 64.604(b)(6), relay providers shall electronically capture recorded messages and retain them for the length of the call. See 47 CFR 64.604(b)(6). Section 64.604(c)(3) requires carriers, through publications in their directories, periodic billing inserts, placement of TRS instructions in telephone directories, through directory assistance services, and incorporation of TTY numbers in telephone directories, shall assure that callers in their service areas are aware of the availability and use of all forms of TRS. Pursuant to section 64.604(c)(5)(B) carriers must complete and submit a Telecommunications Reporting Worksheet. Section 64.604(c)(iii)(5)(C) requires TRS providers to provide the

administrator with true and adequate data necessary to determine TRS fund revenue requirements and payments. Pursuant to section 64.604(c)(iii)(5)(E), in addition to the data required under paragraph (c)(5)(ii)(C) all TRS providers, including providers who are not interexchange carriers, local exchange carriers, or certified state relay providers, must submit reports of interstate TRS minutes of use to the administrator in order to receive payments. Section 64.604(c)(iii)(5)(F) lists TRS providers who are eligible for receiving payments from the TRS fund. These providers must notify the administrator of their intent to participate in the TRS Fund thirty days prior to submitting reports of TRS interstate minutes of use in order to receive payment settlements for interstate TRS. Section 64.604(c)(6)(v)(3) requires TRS providers to file with the Commission a statement designating an agent or agents whose principal responsibility will be to receive all complaints, inquiries, orders, decisions, and notices and other pronouncements forwarded by the Commission. Section 64.604(c)(7) requires that all future contracts between the TRS administrator and the TRS vendor shall provide for the transfer of TRS customer profile data from the outgoing TRS vendor to the incoming TRS vendor. Such data must be disclosed in usable form at least 60 days prior to the provider's last day of service provision. Section 64.604(c)(6) establishes complaint procedures for TRS. All the collections of information are promulgated pursuant to section 225 of the ADA which requires that the Commission ensures that telecommunications relay services are available to persons with hearing and speech disabilities in the United States.

OMB Control No.: 3060-0972.

Title: Multi-Association Group (MAG) Plan for Regulation of Interstate Services of Non-Price Cap Incumbent Local Exchange Carriers and Interexchange Carriers.

Form No.: N/A.

Type of Review: Extension of a currently approved collection.

Respondents: Business or other for-profit, state, local or tribal government.

Number of Respondents: 8,059.

Estimated Time Per Response: 4.81 hours (average hours per response), burden hour range per response is .13 hours to 93 hours.

Frequency of Response: On occasion, quarterly, annual and one-time reporting requirements; and third party disclosure requirement.

Total Annual Burden: 38,760 hours.

Total Annual Cost: \$228,000.

Needs and Uses: In the Second Report and Order and Further Notice of Proposed Rulemaking in CC Docket No. 00-256, Fifteenth Report and Order in CC Docket No. 96-45, and Report and Order in CC Docket Nos. 98-77 and 98-166, the Commission modified its rules to reform the interstate access charge and universal service support system for incumbent local exchange carriers subject to rate-of-return regulation (non-price cap or rate of return carriers). Following are brief summaries of the collections imposed on telecommunications carriers based on rules adopted in the Report and Order. Certain carriers are required to file projected common line revenue requirements for each study area they operate; rate of return carriers will be required to submit interstate common line cost data annually and updated cost data on a quarterly basis; rate of return carriers will be required to file line counts by disaggregation zone and customer class; competitive eligible telecommunication carriers will file their line counts by disaggregation zone and customer class on a quarterly basis; rate of return carriers that elect to disaggregate and target support will be required to submit maps; carriers electing Path One must submit a copy of certifications to a state commission or appropriate regulatory authority that they will not disaggregate and target support; carriers selecting Path Two must submit a copy of the order by the state commission or appropriate regulatory authority approving the disaggregation plan submitted, along with a copy of the disaggregation plan itself; carriers receiving Interstate Common Line Support and LTS must file a certification annually indicating that they will use that support in a manner consistent with section 254(e); all rate of return carriers are required to modify their access tariffs to comply with the new Subscriber Line Charge caps; rate of return carriers must also file tariffs to recover through a separate end-user charge the costs of ISDN line ports and line ports associated with other services that exceed the costs of a line port used for basic analog service; rate of return carriers may use 30 percent of local switching costs as a proxy in shifting line port costs to the common line category, or may conduct a cost study; each carrier that was not in the NECA pool during the tariff year ending on June 30, 2001 must determine its TIC limit and report it to NECA; rate-of-return carriers may, at their option, establish the following local switching and transport rate elements: A flat

charge for dedicated trunk port costs, a flat charge for the costs of DS1/voice grade multiplexers associated with terminating dedicated trunks at analog switches, a per-minute charge for shared trunk ports and any associated DS1/voice grade multiplexer costs, a flat charge for the costs of trunk ports used to terminate dedicated trunks on the serving wire center side of the tandem switch; individual charges for multiplexer costs associated with tandem switches, and a per-message call setup charge; and, rate-of-return carriers that use general purpose computers to provide non-regulated billing and collection services are required to allocate a portion of their general purpose computer costs to the billing and collection category, which will require them to determine general purpose computer investment. The Commission will use the information collected to determine whether and to what extent non-price cap or rate-of-return carriers providing the data are eligible to receive universal service support. The Commission will use the tariff data to make sure that rates are just and reasonable, as required by section 201(b) of the Act.

Federal Communications Commission.

William F. Caton,

Acting Secretary.

[FR Doc. 02-6378 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-M

FEDERAL COMMUNICATIONS COMMISSION

[WT Docket No. 02-28; FCC 02-36]

Alee Cellular Communications

AGENCY: Federal Communications Commission.

ACTION: Notice; petition for reconsideration of application for block A cellular authorization.

SUMMARY: In this document, the Federal Communications Commission (the Commission) grants, in part, a petition for reconsideration filed by Alee Cellular Communications (Alee) of an application for the block A cellular authorization in the Texas 21 RSA, Market 672; reinstates that same application; and designates the application for hearing, for the purpose of determining whether the applicant is currently qualified to hold the authorization in light of its disqualification for the New Mexico 3 RSA (NM 3) cellular authorization.

FOR FURTHER INFORMATION CONTACT:

Kathy Harris, Wireless Telecommunications Bureau,

Commercial Wireless Division, at (202) 418-0609.

SUPPLEMENTARY INFORMATION: This is a summary of the *Memorandum Opinion and Order, Hearing Designation Order and Notice of Opportunity for Hearing* (MO&O and HDO) in WT Docket No. 02-28, FCC 02-36, adopted February 8, 2002 and released February 22, 2002. The complete text is available for inspection and copying during normal business hours in the FCC Reference Center, 445 12th Street, SW., Washington, DC and also may be purchased from the Commission's copy contractor, Qualex International, 445 12th Street, SW., Room CY-B402, Washington, DC 20554. The document is also available via the Internet at <http://www.fcc.gov/Bureaus/Wireless/Orders/2002/fcc02-36.pdf>.

Paperwork Reduction Act

1. This MO&O and HDO contains no proposed information collection.

Synopsis of the Memorandum Opinion and Order and Hearing Designation Order

I. Introduction

2. On March 16, 2000, Alee Cellular Communications (Alee) filed a petition for reconsideration of the dismissal of an application for the block A cellular authorization in the Texas 21 RSA, Market 672.¹ As discussed herein, there are substantial and material questions of fact as to whether Alee is qualified to hold the subject cellular authorization. The Commission previously held that Alee made false statements to the Commission, lacked the candor required of licensees, and accordingly was not qualified to hold a cellular license for the New Mexico 3 RSA (NM 3), block A, call sign KNKN271.² For the reasons discussed, the Commission is granting the petition for reconsideration in part, reinstating the above-referenced application, and designating the application for hearing, for the limited purpose of determining whether the

applicant is currently qualified to hold the Texas 21 authorization in light of its disqualification for the NM 3 cellular authorization.

II. Background

3. The issue in this proceeding arises from the Commission's previous holding in the so-called *Algreg* proceeding. Specifically, Alee's NM 3 authorization was designated for hearing and possible revocation, along with additional RSA applications and licenses, in connection with participation in a risk-sharing arrangement at the time of filing of the applications.³ In addition, the NM 3 license was designated due to alien ownership concerns and for lack of candor.⁴ The Commission concluded that Alee's lack of candor in connection with the NM 3 authorization warranted revocation of the license.⁵

4. The Commission observed that Alee's NM 3 application was filed on August 12, 1988, and included a listing for Shafi M. Sharifan, a four percent general partner who was an alien. Under the policies then in effect, having a non-U.S. citizen or entity holding any general partnership interest was absolutely disqualifying.⁶ Less than two months later, on September 23, 1988, Sharifan's interest was transferred to Amir R. Riahi-Shiraz (a U.S. citizen). Alee won the NM 3 lottery a few months later, and filed a section 1.65 amendment on January 9, 1989. That amendment, signed by Robert Bernstein (Alee's signing partner and largest equity holder at the time) and prepared by Alee's attorney, William Franklin, listed Sharifan (not Riahi-Shiraz) as a partner and inaccurately stated that all partners were U.S. citizens. More than a year later, on April 30, 1990, Alee filed a letter disclosing the errors in the application and a section 1.65 amendment—stating that Sharifan was not a U.S. citizen and that his partnership interest had been sold to a U.S. citizen several months before the section 1.65 amendment was signed and

filed. All of Alee's applications and the NM 3 amendment were signed by Bernstein. The Commission further concluded, based on its independent review of the record,⁷ that "[a] preponderance of the evidence establishes that Alee, understanding that this was a matter that could adversely affect the grant of the construction permit, intentionally concealed the presence of the alien partner."⁸ The Commission further explained that "[t]he record in this case * * * reflects that Alee, aware that it had an alien partner, filed an amendment representing that all of its partners were United States citizens. Whether it did so on the advice of counsel, or its own initiative, and whether it understood the precise legal consequences of reporting false information (i.e., that lack of candor is absolutely disqualifying), Alee did not need to consult an attorney, let alone communications counsel, in order to appreciate that information filed with a federal agency should be truthful."⁹ The Commission found that "the record establishes a sufficient likelihood of intentional concealment of relevant information * * *."¹⁰

5. Finally, the Commission was "unimpressed" by "Alee's 'voluntary' reporting of this matter to the Commission in its April 30, 1990 letter to the FCC Secretary."¹¹ While the Commission acknowledged that Alee's letter was the basis for the specification of lack of candor and alien ownership issues against it, the Commission concluded that Alee both delayed reporting the matter and failed to make a full disclosure of the facts related to Mr. Sharifan and his replacement in the partnership.¹² The Commission found that "[t]he failure to fully disclose the facts involving Sharifan's participation in a timely manner, together with Bernstein's dubious testimony on this matter, significantly undercuts the claim that the 'voluntary' reporting of these matters belies any intent to deceive the Commission."¹³

6. The Commission rejected Alee's request for reconsideration regarding the finding of lack of candor and the revocation of Alee's NM 3 cellular license.¹⁴ In addressing the request for reconsideration, the Commission found that Alee had presented no new

¹ Alee Cellular Communications Petition for Reconsideration, File No. 11025-CL-P-672-A-89 (filed Mar. 16, 2000) ("Alee TX21 Petition for Reconsideration"); see also In the Matter of Application of Alee Cellular Communications for Authorization to Construct Nonwireline Cellular System in Texas RSA 21 Market 672, *Memorandum Opinion and Order*, 15 FCC Rcd 2831 (2000) ("Texas 21 Dismissal Order").

² In re Applications of ALGREG Cellular Engineering, et al., *Memorandum Opinion and Order*, 12 FCC Rcd 8148, 8172-8181 (1997) (*Algreg I*), pet. for recon. denied, *Memorandum Opinion and Order on Reconsideration*, 14 FCC Rcd 18524, 18533-18535 (1999) (*Algreg II*), aff'd, *Alee Cellular Communications v. FCC*, No. 99-1460 (D.C. Cir. Jan. 30, 2001), pet. for rehearing denied (D.C. Cir. Apr. 5, 2001), pet. for writ of cert. denied (S.Ct. Oct. 9, 2001).

³ In re Applications of ALGREG Cellular Engineering, et al., *Hearing Designation Order*, 6 FCC Rcd 2921, 2928 (Com. Car. Bur. 1991).

⁴ *Id.*

⁵ *Algreg I*, 12 FCC Rcd at 8172-8181. The Commission also concluded that participation in the risk-sharing arrangement was not a basis for the denial of pending applications or the revocation of licenses, including that held by Alee in NM 3. *Id.* at 8157-8169. The foreign ownership issue also was determined not to provide a basis for revoking Alee's authorization in light of changes made to Section 310(b) by the Telecommunications Act of 1996. *Id.* at 8170-8171.

⁶ In addition, the Commission's rules at that time explicitly prohibited precisely the type of transaction undertaken by Alee to replace its non-U.S. partner. See *id.* at 8175.

⁷ *Id.* at 8175.

⁸ *Id.* at 8176; see *id.* at 8176-8181.

⁹ *Id.* at 8176.

¹⁰ *Id.* at 8175.

¹¹ *Id.* at 8180-8181.

¹² *Id.*

¹³ *Id.*

¹⁴ See *Algreg II*, 14 FCC Rcd at 18533-18535.

evidence that would warrant any reconsideration.¹⁵ The Commission also distinguished Alee's situation from those of NextWave and PCS 2000, where the Commission did not revoke any licenses but allowed the applicant to undertake remedial action.¹⁶

7. Alee appealed the Commission's action to the DC Circuit Court of Appeals. After briefing and oral argument, the Court affirmed the Commission's action, "essentially for the reasons stated by the Commission."¹⁷ The Court stated:

Substantial evidence supported the Commission's determination that Alee Cellular Communications lacked candor in failing to reveal that it had an alien general partner and that there had been a change in its partnership structure. The Commission independently reviewed the record of the evidentiary hearing, examining both the testimony of the Alee witnesses and the significant documentary evidence. This evidence was sufficient to support the Commission's conclusion that Alee's partners knowingly and intentionally withheld relevant information from the Commission. *Algreg Cellular Eng'g*, 12 F.C.C.R. 8148, 8172-80 (1997). The Commission thus had ample basis to sanction Alee for its misconduct. The Commission's decision to revoke Alee's license for its lack of candor lies well within the agency's broad discretion to apply an appropriate sanction to licensee misconduct. *West Coast Media, Inc. v. FCC*, 695 F.2d 617, 622 (D.C. Cir. 1982), cert. denied, 464 U.S. 816 (1983).¹⁸

The DC Circuit denied Alee's petition for rehearing on April 5, 2001, and the Supreme Court denied Alee's petition for writ of certiorari on October 9, 2001.¹⁹

III. Discussion

8. Alee filed the application for the Texas 21 RSA on October 8, 1988, and was chosen as the tentative selectee on April 8, 1992, during a re-lottery of the market applications.²⁰ In the *Texas 21*

Dismissal Order, the Policy and Rules Branch of the Commercial Wireless Division of the Wireless Telecommunications Bureau denied Alee's application, finding that, "[b]ecause the Commission determined in *ALGREG* that Alee lacks the character qualifications required of licensees, we deny Alee's instant application for the same reasons."²¹ The Branch also dismissed the petition to deny filed by Applicants Against Lottery Abuse as moot.²²

9. Alee then filed the pending petition for reconsideration of the February 15, 2000 *Memorandum Opinion and Order*. Alee argued that: (1) Denial of the Texas 21 application was premature, since the *Algreg* finding is still subject to the appellate review process;²³ (2) the *Algreg* determination is limited to the NM3 license and should not be applied to the Texas 21 application;²⁴ and (3) "Alee is entitled to an opportunity to present any mitigating factors in support of the grant of the Texas 21 application before the Commission makes a final determination."²⁵

10. Alee's first argument is moot, since the *Algreg* finding is no longer subject to appellate review and thus is a final order.²⁶ Regarding its second claim, Alee is incorrect that the *Algreg* findings are not applicable to the Commission's consideration of the Texas 21 application. The Commission has made clear that applicant and licensee candor is a fundamental character quality that goes to the overall qualifications of an entity to hold a license; it is not limited to the merits of a single application.²⁷ In *Algreg I and II*, the Commission conclusively determined that Alee lacked candor with respect to its application and related filings for the NM 3 authorization,²⁸ and the Commission is entitled to take that finding into account when assessing Alee's qualifications to hold another Commission license. Regarding Alee's third claim, however, the Commission grant Alee's TX21 Petition for Reconsideration in part and

the subject application was filed. The amendment also advised the Commission of the pending show cause proceeding (*ALGREG*) concerning Alee's NM 3 authorization and made other corrections.

²¹ *Texas 21 Dismissal Order*, 15 FCC Rcd at 2831-2832.

²² *Id.* at 2831 n.3.

²³ Alee TX21 Petition for Reconsideration at 4.

²⁴ *Id.* at 4-7.

²⁵ *Id.* at 7.

²⁶ See *supra*, ¶ 7.

²⁷ See, e.g., *Pass Word, Inc.*, 76 FCC Rcd 465 (1980), *aff'd per curiam Pass Word, Inc. v. FCC*, 673 F.2d 1363 (D.C. Cir. 1982).

²⁸ *Algreg I*, 12 FCC Rcd at 8172-8181; *Algreg II*, 14 FCC Rcd at 18533-18535.[29]: 12 FCC Rcd at 8172-8181.

reinstates its application for the Texas 21 authorization, File No. 11025-CL-P-672-A-89, to pending status. Given that the Commission is unable to make the public interest determination required by Section 309(e) of the Act based on Alee's prior disqualification in a proceeding that did not involve Texas 21, the Commission designates Alee's application for an evidentiary hearing. This hearing will be limited to determining whether the finding of disqualifying lack of candor on the part of Alee in the *Algreg* proceeding also disqualifies Alee from being granted the Texas 21 authorization, or whether there has been subsequent and sufficient rehabilitation on the part of Alee in the interim to support grant of its Texas 21 application. The Commission underscores that this hearing shall not be used by Alee to relitigate the Commission's findings in *Algreg* concerning Alee's lack of candor, since those findings are fully binding on Alee at this time.

IV. Ordering Clauses

11. Pursuant to § 1.106 of the Commission's rules, 47 CFR 1.106, Alee's petition for reconsideration is GRANTED IN PART and OTHERWISE DENIED, to the extent explained above.

12. Alee's application for the Texas 21 RSA cellular authorization, File No. 11025-CL-P-672-A-89, is RETURNED to pending status.

13. Pursuant to Section 309(e) of the Communications Act of 1934, as amended, 47 U.S.C. 309(e), Alee's application for the Texas 21 RSA cellular authorization, File No. 11025-CL-P-672-A-89 is designated for hearing in a proceeding before an FCC Administrative Law Judge, at a time and place to be specified in a subsequent order, upon the following issues:

a. To determine, based on previously adjudicated lack of candor on the part of Alee in *Algreg I*,²⁹ whether Alee is qualified to be a Commission licensee in Texas RSA 21—Market 672A.

b. To determine, in light of the foregoing, whether Alee's pending application for an authorization to construct a nonwireline cellular system in Texas RSA 21—Market 672A should be granted.

14. To avail itself of the opportunity to be heard and to avail itself of the right to present evidence at a hearing in these proceedings, pursuant to § 1.221(c) of the Commission's rules, 47 CFR 1.221(c), Alee shall, in person or by its attorneys, file, within 20 days of the mailing of this Hearing Designation Order, a written appearance stating that

²⁹ 12 FCC Rcd at 8172-8181.

¹⁵ *Id.* at 18534.

¹⁶ *Id.* at 18535. See also NextWave Personal Communications, Inc., *Memorandum Opinion and Order*, 12 FCC Rcd 2030 (1997); PCS 2000, L.P., *Memorandum Opinion and Order*, 12 FCC Rcd 1681 (1997); PCS 2000, L.P., *Notice of Apparent Liability for Forfeiture*, 12 FCC Rcd 1703 (1997).

¹⁷ *Alee Cellular Communications v. FCC*, No. 99-1460, slip op. at 1 (D.C. Cir. Jan. 31, 2001).

¹⁸ *Id.*

¹⁹ *Alee Cellular Communications*, No. 01-15, pet. for writ of cert. denied (S.Ct. Oct. 9, 2001).

²⁰ See FCC Public Notice, *Common Carrier Mobile Services Information, Results of Cellular Lottery*, Rpt. No. CL-92-76 (rel. Apr. 9, 1992). The application, which was signed on August 6, 1988, identified Shafi M. Sharifan, who was not in 1988 a U.S. citizen, as a general partner in Alee. Alee's section 1.65 amendment, submitted following its selection as the tentative selectee in the 1992 re-lottery, indicated that Sharifan's interest in Alee had been assigned to a U.S. citizen as of September 23, 1988, and thus he was not a partner in Alee when

it will appear at the hearing and present evidence on matters specified in this Order. If a written notice of appearance is not timely filed on behalf of Alee within 20 days of the mailing of this Hearing Designation Order, the captioned application will be dismissed with prejudice. *See* 47 CFR 1.221.

15. The Enforcement Bureau is made a party to this proceeding.

16. Pursuant to Section 309(e) of the Communications Act of 1934, as amended, 47 U.S.C. 309(e), and § 1.254 of the Commission's rules, 47 CFR 1.254, the burden of proceeding with the introduction of evidence and the burden of proof shall be upon Alee with respect to the issues designated under para. 13 above.

17. The Chief, Wireless Telecommunications Bureau shall send a copy of this Order via certified mail, return receipt requested, to Alee and its counsel at the following addresses:

David L. Hill, Audrey P. Rasmussen, Hall, Estill, Hardwick, Gable, Golden & Nelson, P.C., Suite 700 North Building, 1120 20th Street, NW, Washington, DC 20036-3406.

Philip J. Mause, Drinker Biddle & Reath LLP, 1500 K Street, NW, Suite 1100, Washington, DC 20005-1209.

Alee Cellular Communications, 602-7 College Avenue, Clemson, SC 29631.

18. The Secretary of the Commission shall cause this Order or a summary thereof to be published in the **Federal Register**.

Federal Communications Commission.

William F. Caton,

Acting Secretary.

[FR Doc. 02-6226 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-P

OFFICE OF GOVERNMENT ETHICS

Proposed Collection; Comment Request: Proposed Slightly Revised OGE Form 450 Executive Branch Confidential Financial Disclosure Report

AGENCY: Office of Government Ethics (OGE).

ACTION: Notice.

SUMMARY: After this first round notice and public comment period, OGE plans to submit a slightly revised version of its OGE Form 450 for confidential financial disclosure reporting under its existing executive branch regulations for review and three-year extension of approval by the Office of Management and Budget (OMB) under the Paperwork Reduction Act.

DATES: Comments by the agencies and the public on this proposal are invited and should be received by June 3, 2002.

ADDRESSES: Comments should be sent to: Mary T. Donovan, Office of Administration and Information Management, Office of Government Ethics, Suite 500, 1201 New York Avenue, NW., Washington, DC 20005-3917. Comments may also be sent electronically to OGE's Internet E-mail address atusoge@oge.gov (for E-mail messages, the subject line should include the following reference—"OGE Form 450 Executive Branch Confidential Financial Disclosure Report Paperwork Comment").

FOR FURTHER INFORMATION CONTACT: Ms. Donovan at the Office of Government Ethics; telephone: 202-208-8000, ext. 1185; TDD: 202-208-8025; FAX: 202-208-8038. A copy of the proposed slightly revised Confidential Financial Disclosure Report form may be obtained, without charge, by contacting Ms. Donovan.

SUPPLEMENTARY INFORMATION: The Office of Government Ethics is planning to submit, after this notice and comment period a slightly revised (pending the minor change noted below) version of the OGE Form 450 Executive Branch Confidential Financial Disclosure Report for three-year extension of approval by OMB under the Paperwork Reduction Act of 1995, 44 U.S.C. chapter 35. The OGE Form 450 (OMB control # 3209-0006) collects information from covered department and agency officials as required under OGE's executive branchwide regulatory provisions in subpart I of 5 CFR part 2634. The OGE Form 450 serves as the uniform report form for collection, on a confidential basis, of financial information required by the OGE regulation from certain new entrant and incumbent employees of the Federal Government executive branch departments and agencies in order to allow ethics officials to conduct conflict of interest reviews and to resolve any actual or potential conflicts found.

The basis for the OGE regulation and the report form is two-fold. First, section 201(d) of Executive Order 12674 of April 12, 1989 (as modified by Executive Order 12731 of October 17, 1990) makes OGE responsible for the establishment of a system of nonpublic (confidential) financial disclosure by executive branch employees to complement the system of public financial disclosure under the Ethics in Government Act of 1978 (the "Ethics Act"), as amended, 5 U.S.C. appendix. Second, section 107(a) of the Ethics Act, 5 U.S.C. app. sec. 107(a), further

provides authority for OGE as the supervising ethics office for the executive branch of the Federal Government to require that appropriate executive agency employees file confidential financial disclosure reports, "in such form as the supervising ethics office may prescribe." The current OGE Form 450, adopted in 1999, together with the underlying OGE 5 CFR part 2634 executive branchwide financial disclosure regulation, issued in 1992 and modified at various times since, constitute the basic form OGE has prescribed for such confidential financial disclosure in the executive branch.

The only changes to the OGE Form 450 that OGE is proposing at this time (as also referenced on the mark-up copy of the form) are updating the contact information to reflect recent OGE organizational changes, adding a continuation page to Part I, and the forthcoming adjustment to the thresholds for reporting of gifts and travel reimbursements for regular employee annual filers in Part V of the OGE Form 450. Currently these thresholds require the reporting of gifts and reimbursements totaling more than \$260 from any one source during the annual reporting period, subject to a de minimis exclusion for any item valued at \$104 or less (which is not counted toward the overall threshold). The thresholds will have to be adjusted sometime this year when the General Services Administration redefines "minimal value" under the Foreign Gifts and Decorations Act, 5 U.S.C. 7342(a)(5), for the three-year period 2002-2004. Currently, foreign gifts minimal value is set at \$260 or less pursuant to 41 CFR 102-42.10 of GSA's regulations. Under section 102(a)(2)(A) and (B) of the Ethics Act, 5 U.S.C. app. section 102(a)(2)(A) and (B), the public financial disclosure reporting thresholds are pegged to any adjustment of minimal value over \$250 (at the same time and by the same amount percentage). The Office of Government Ethics has extended the statutory thresholds to confidential financial disclosure reporting for the executive branch. See 5 CFR 2634.907(a)(3), so incorporating the reporting of gifts and reimbursements specified in § 2634.304 for public reports but without amounts or values. Once GSA adjusts minimal value for foreign gifts, OGE will revise the gifts and reimbursements reporting thresholds of the OGE Form 450 and amend the underlying part 2634 regulation (public financial disclosure reporting would also be affected). The Office of Government Ethics will advise

the departments and agencies of any such change and coordinate with OMB on the paperwork and rulemaking aspects of the revision.

The Office of Government Ethics will continue to make the OGE Form 450 available to departments and agencies and their reporting employees in paper and through the Forms, Publications & Other Ethics Documents section of OGE's Internet Web site (address: <http://www.usoge.gov>). The latter method allows employees two different options for preparing their report on a computer, although a printout and manual signature of the form are still required unless specifically approved otherwise by OGE. Moreover, OGE also permits departments and agencies to develop or utilize their own electronic versions of the OGE Form 450 provided they precisely duplicate the paper original to the extent technically possible. While OGE sees no legal bar to electronic filing and electronic signatures for the OGE Form 450, agencies must meet the requirements of the Government Paperwork Elimination Act (GPEA) and other applicable laws and issues such as security, verification, non-repudiation, etc. Those agencies seeking to develop or utilize an electronic version of the OGE Form 450, and who have not so informed OGE, are asked to advise OGE's Deputy Director for Administration and Information Management of their intentions to do so and to provide assurance of their adherence to the previously mentioned requirements.

Since 1992 various departments and agencies have developed, with OGE review/approval, alternative reporting formats, such as certificates of no conflict, for certain classes of employees. Other agencies provide for additional disclosures pursuant to independent organic statutes and in certain other circumstances when authorized by OGE. In 1997, OGE itself developed the new OGE Optional Form 450-A (Confidential Certificate of No New Interests (Executive Branch)) for possible agency and employee use in certain years, if applicable. That optional form continues in use at various agencies. However, the OGE Form 450 remains the uniform executive branch report form for most of those executive branch employees who are required by their agencies to report confidentially on their financial interests. The OGE Form 450 is to be filed by each reporting individual with the designated agency ethics official at the executive department or agency where he or she is or will be employed.

Reporting individuals are regular employees whose positions have been

designated by their agency under 5 CFR 2634.904 as requiring confidential financial disclosure in order to help avoid conflicts with their assigned responsibilities; under that section, all special Government employees (SGE) are also generally required to file. Agencies may, if appropriate under the OGE regulation, exclude certain regular employees or SGEs as provided in 5 CFR 2634.905. Reports are normally required to be filed within 30 days of entering a covered position (or earlier if required by the agency concerned), and again annually in the fall if the employee serves for more than 60 days in the position. As indicated in § 2634.907 of the OGE regulation, the information required to be collected includes assets and sources of income, liabilities, outside positions, employment agreements and arrangements, and gifts and travel reimbursements, subject to certain thresholds and exclusions.

Most of the persons who file this report form are current executive branch Government employees at the time they complete their report. However, some filers are private citizens who are asked by their prospective agency to file a new entrant report prior to entering Government service in order to permit advance checking for any potential conflicts of interest and resolution thereof by agreement to recuse or divest, obtaining of a waiver, etc. Based on OGE's annual agency ethics program questionnaire responses for 1999 and 2000 (the 2001 responses have not yet been fully tabulated), OGE estimates that an average of approximately 268,450 OGE Form 450 report forms will be filed each year for the next three years throughout the executive branch. This estimate is based on average number of report forms filed branchwide for 1999 and 2000 as indicated in the Questionnaire responses, some 271,834 in 1999 and 265,053 in 2000, for a total of 536,887, with that number then divided in half and rounded to give the projected annual average of 268,450 reports. Of these reports, OGE estimates that no more than between 5% and 10%, or some 13,422 to 26,845 per year at most, will be filed by private citizens, those potential (incoming) regular employees whose positions are designated for confidential disclosure filing as well as potential special Government employees whose agencies require that they file their new entrant reports prior to assuming Government responsibilities. No termination reports are required for the OGE Form 450.

Each filing is estimated to take an average of one and one-half hours. The

number of private citizens whose reports are filed each year with OGE itself is less than 10, but pursuant to 5 CFR 1320.3(c)(4)(i), the lower limit for this general regulatory-based requirement is set at 10 private persons (OGE-processed reports). This yields an annual reporting burden of 15 hours, the same as in OGE's current OMB inventory for this information collection. The remainder of the private citizen reports are filed with other departments and agencies throughout the executive branch.

Public comment is invited on the unrevised OGE Form 450 as set forth in this notice, including specifically views on the need for and practical utility of this proposed unmodified collection of information, the accuracy of OGE's burden estimate, the enhancement of quality, utility and clarity of the information collected, and the minimization of burden (including the use of information technology).

Comments received in response to this notice will be summarized for, and may be included with, OGE's future request for OMB paperwork approval for the proposed slightly revised OGE Form 450. Any comments received will also become a matter of public record. After reviewing any comments and deciding on the proposed revisions to the form, OGE will publish a second paperwork notice in the **Federal Register** to inform the agencies and the public at the time it submitted the request for OMB paperwork approval.

Approved: March 12, 2002.

Amy L. Comstock,

Director, Office of Government Ethics.

[FR Doc. 02-6432 Filed 3-15-02; 8:45 am]

BILLING CODE 6345-01-U

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Program Support Center

Agency Information Collection Activities: Proposed Collections; Comment Request

The Department of Health and Human Services, Program Support Center (PSC) will periodically publish summaries of proposed information collection projects and solicit public comments in compliance with the requirements of section 3506(c)(2)(A) of the Paperwork Reduction Act of 1995. To request more information on the project or to obtain a copy of the information collection plans and instruments, call the PSC Reports Clearance Officer on (301) 443-1494.

Comments are invited on: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the proposed collection of information; (c) ways to enhance the quality, utility and clarity of the information to be collected; and (d) ways to minimize the burden of the collection of information on respondents, including the use of automated collection techniques or other forms of information technology.

1. *Proposed Project:* Application to the Board for Correction of Public Health Service (PHS) Commissioned Corps Records (PSC-54)—(OMB 0937-0095)—Extension.

An application is submitted by commissioned officers of the PHS Commissioned Corps, former officers, their spouses or heirs who appeal to the Board for Correction to request removal of an alleged error or injustice in an officer's record. The information submitted is used by the Board for Correction to determine if an error or injustice has occurred and to rectify such error or injustice. An appeal cannot be considered without the information furnished on this form. *Respondents:* Individuals or households and Federal employees. *Total Number of Respondents:* ten per calendar year. *Number of Responses per Respondent:* one response per request. *Average Burden per Response:* four hours. *Estimated Annual Burden:* 40 hours.

Send comments to Irene S. West, PSC Reports Clearance Officer, Room 17A39, Parklawn Building, 5600 Fishers Lane, Rockville, MD 20857. Written comments should be received within 60 days of this notice.

Dated: March 7, 2002.

Curtis L. Coy,

Director, Program Support Center.

[FR Doc. 02-6420 Filed 3-15-02; 8:45 am]

BILLING CODE 4168-17-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare and Medicaid Services

[CMS-R-284]

Agency Information Collection Activities: Proposed Collection; Comment Request

AGENCY: Centers for Medicare and Medicaid Services, HHS.

In compliance with the requirement of section 3506(c)(2)(A) of the

Paperwork Reduction Act of 1995, the Centers for Medicare and Medicaid Services (CMS) (formerly known as the Health Care Financing Administration (HCFA)), Department of Health and Human Services, is publishing the following summary of proposed collections for public comment. Interested persons are invited to send comments regarding this burden estimate or any other aspect of this collection of information, including any of the following subjects: (1) The necessity and utility of the proposed information collection for the proper performance of the agency's functions; (2) the accuracy of the estimated burden; (3) ways to enhance the quality, utility, and clarity of the information to be collected; and (4) the use of automated collection techniques or other forms of information technology to minimize the information collection burden.

Type of Information Collection

Request: Revision of a currently approved collection.

Title of Information Collection: Medicaid Statistical Information System (MMIS).

Form No.: HCFA-R-0284 (OMB# 0938-0345).

Use: State data are reported by a Federally mandated process known as MSIS. These data are the basis for: Medicaid actuarial forecasts for service utilization and costs; Medicaid legislative analysis and cost savings estimates; and responding to requests for information from CMS components, the Department, Congress, and other customers. The national MSIS database will contain details that will allow constructive or predictive analysis of today's Medicaid issues (e.g., pregnant women, and infants).

Frequency: Quarterly and Annually.

Affected Public: State, Local, or Tribal Government.

Number of Respondents: 53.

Total Annual Responses: 212.

Total Annual Hours: 2,120.

To obtain copies of the supporting statement and any related forms for the proposed paperwork collections referenced above, access CMS's Web Site address at <http://www.hcfa.gov/regs/prdact95.htm>, or e-mail your request, including your address, phone number, OMB number, and CMS document identifier, to Paperwork@hcfa.gov, or call the Reports Clearance Office on (410) 786-1326. Written comments and recommendations for the proposed information collections must be mailed within 60 days of this notice directly to the CMS Paperwork Clearance Officer designated at the following

address: CMS, Office of Information Services, Security and Standards Group, Division of CMS Enterprise Standards, Attention: Julie Brown, CMS-R-284, Room N2-14-26, 7500 Security Boulevard, Baltimore, Maryland 21244-1850.

Dated: March 1, 2002.

Julie Brown,

Acting Reports Clearance Officer, Security and Standards Group, Division of CMS Enterprise Standards.

[FR Doc. 02-6347 Filed 3-15-02; 8:45 am]

BILLING CODE 4120-03-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Center for Medicare and Medicaid Services

[CMS-R-211]

Agency Information Collection Activities: Submission for OMB Review; Comment Request

AGENCY: Center for Medicare and Medicaid Services, HHS.

In compliance with the requirement of section 3506(c)(2)(A) of the Paperwork Reduction Act of 1995, the Center for Medicare and Medicaid Services (CMS) (formerly known as the Health Care Financing Administration (HCFA)), Department of Health and Human Services, is publishing the following summary of proposed collections for public comment. Interested persons are invited to send comments regarding this burden estimate or any other aspect of this collection of information, including any of the following subjects: (1) The necessity and utility of the proposed information collection for the proper performance of the agency's functions; (2) the accuracy of the estimated burden; (3) ways to enhance the quality, utility, and clarity of the information to be collected; and (4) the use of automated collection techniques or other forms of information technology to minimize the information collection burden.

Type of Information Collection

Request: Revision of a currently approved collection.

Title of Information Collection: Model Application Template for State Child Health Plan Under Title XXI of the Social Security Act, State Children's Health Insurance Program, and Model Application Template and Instructions.

Form No.: CMS-R-211 (OMB# 0938-0707).

Use: States are required to submit Title XXI plans and amendments for approval by the Secretary pursuant to

section 2102 of the Social Security Act in order to receive funds for initiating and expanding health insurance coverage for uninsured children. The Model Application Template is used to assist States in submitting a State Child Health Plan and amendments to that plan.

Frequency: Once.

Affected Public: State, local, or tribal gov't.

Number of Respondents: 42.

Total Annual Responses: 42.

Total Annual Hours: 3,360.

To obtain copies of the supporting statement and any related forms for the proposed paperwork collections referenced above, access CMS' Web Site address at <http://www.hcfa.gov/regs/prdact95.htm>, or e-mail your request, including your address, phone number, OMB number, and CMS document identifier, to Paperwork@hcfa.gov, or call the Reports Clearance Office on (410) 786-1326. Written comments and recommendations for the proposed information collections must be mailed within 30 days of this notice directly to the OMB desk officer: OMB Human Resources and Housing Branch, Attention: Brenda Aguilar, New Executive Office Building, Room 10235, Washington, DC 20503.

Dated: February 21, 2002.

John P. Burke III,

CMS Reports Clearance Officer, CMS Office of Information Services, Security and Standards Group, Division of CMS Enterprise Standards.

[FR Doc. 02-6348 Filed 3-15-02; 8:45 am]

BILLING CODE 4120-03-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare and Medicaid Services

Notice of Hearing: Reconsideration of Disapproval of West Virginia State Plan Amendment (SPA) 01-05

AGENCY: Centers for Medicare and Medicaid Services (CMS), HHS.

ACTION: Notice of hearing.

SUMMARY: This notice announces an administrative hearing to reconsider our decision to disapprove West Virginia SPA (01-05), on April 25, 2002 at 10 a.m.; Room 339; the Public Ledger Building; 150 South Independence Mall West; Philadelphia, PA 19106-3499.

Closing Date: Requests to participate in the hearing as a party must be received by the presiding officer by April 2, 2002.

FOR FURTHER INFORMATION CONTACT: Kathleen Scully-Hayes/Office of

Hearings, Centers for Medicare & Medicaid Services, Suite L 2520 Lord Baltimore Drive, Baltimore, Maryland 21244-2670, Telephone: (410) 786-2055.

SUPPLEMENTARY INFORMATION: This notice announces an administrative hearing to reconsider our decision to disapprove West Virginia SPA (01-05).

Section 1116 of the Social Security Act (the Act) and 42 CFR part 430 establish HHS procedures that provide an administrative hearing for reconsideration of a disapproval of a State plan or plan amendment. The Centers for Medicare & Medicaid Services (CMS) is required to publish a copy of the notice to a State Medicaid agency that informs the agency of the time and place of the hearing and the issues to be considered. If we subsequently notify the agency of additional issues that will be considered at the hearing, we will also publish that notice. Any individual or group that wants to participate in the hearing as a party must petition the presiding officer within 15 days after publication of this notice, in accordance with the requirements contained at 42 CFR 430.76(b)(2). Any interested person or organization that wants to participate as amicus curiae must petition the presiding officer before the hearing begins in accordance with the requirements contained at 42 CFR 430.76(c). If the hearing is later rescheduled, the presiding officer will notify all participants.

The primary issue in the hearing is whether West Virginia's SPA 01-05 complies with the requirement of section 1917(b)(3) of the Act governing criteria for establishing an undue hardship under which the provisions governing mandatory estate recovery will be waived. That provision requires the State to use criteria established by the Secretary for determining whether estate recovery constitutes an undue hardship: 1. In resolving this issue, the hearing will consider whether publication in the State Medicaid Manual meets the requirements for adopting standards governing a homestead of modest value for purposes of qualifying for the undue hardship exception section 1917(b)(3); 2. The hearing will also consider if properly adopted, whether the Secretary appropriately applied these standards in disapproving the amendment.

West Virginia initially submitted SPA 01-05 on March 13, 2001. Section 1917 (b)(3) of the Act requires the state agency to establish procedures and standards to waive estate recoveries when such recoveries would cause an

undue hardship as determined on the basis of criteria established by the Secretary. The State Medicaid Manual (SMM) defines one basis for an undue hardship as "a homestead of modest value."

The SPA proposes to exempt homestead property based on a statewide arithmetic mean appraised value of a home that is to be updated yearly by the West Virginia Department of Tax and Revenue.

The CMS has informed West Virginia that it has provided standards for determining the maximum amount which can be excluded from estate recovery as a "homestead of modest value." Section 3810.C1 provides that states may not set the threshold for the market value of a homestead of modest value so high as to negate the intent of the estate recovery program. It specifically notes that "a homestead of 'modest value' can be defined as 50 percent or less of the average price of homes in the county where the homestead is located, as of the date of the beneficiary's death." Under West Virginia's amendment, in many counties, the \$50,735 homestead of modest value exemption is greater than 100 percent of the average appraised value of homes in the county. In others it is twice that amount. Accordingly, CMS found the amendment did not comport with the standards for defining a homestead of modest value, which a state may exempt as part of its undue hardship exemption.

The CMS has noted that West Virginia's statewide homestead exemption was not included in the amendment as part of its "undue hardship" waiver of the mandatory estate recovery. The State included this exemption in the State plan as a separate item. Any homestead exempted must be excluded either on the basis of "undue hardship" or that it is not cost-effective for the State to recover.

The notice to West Virginia announcing an administrative hearing to reconsider the disapproval of its SPA reads as follows:

Nancy V. Atkins, MSN, RNC, NP,
Commissioner, State of West Virginia,
Department of Health and Human Services,
Bureau for Medical Services, 350 Capitol
Street, Room 251, Charleston, West
Virginia 25301-3706

Dear Ms. Atkins:

I am responding to your request for reconsideration of the decision to disapprove West Virginia State Plan Amendment (SPA) 01-05.

The primary issue in the hearing is whether West Virginia's SPA 01-05 complies with the requirement of section 1917 (b)(3) of the Social Security Act (the Act) governing criteria for establishing an undue hardship

under which the provisions governing mandatory estate recovery will be waived. That provision requires the State to use criteria established by the Secretary for determining whether estate recovery constitutes an undue hardship: 1. In resolving this issue, the hearing will consider whether publication in the State Medicaid Manual meets the requirements for adopting standards governing a homestead of modest value for purposes of qualifying for the undue hardship exception Section 1917(b)(3); 2. The hearing will also consider if properly adopted, whether the Secretary appropriately applied these standards in disapproving the amendment.

West Virginia initially submitted SPA 01-05 on March 13, 2001. Section 1917 (b)(3) of the Act requires the State agency to establish procedures and standards to waive estate recoveries when such recoveries would cause an undue hardship as determined on the basis of criteria established by the Secretary. The State Medicaid Manual (SMM) defines one basis for an undue hardship as "a homestead of modest value."

The SPA proposes to exempt homestead property based on a statewide arithmetic mean appraised value of a home that is to be updated yearly by the West Virginia Department of Tax and Revenue.

The Centers for Medicare & Medicaid Services (CMS) has informed West Virginia that it has provided standards for determining the maximum amount which can be excluded from estate recovery as a "homestead of modest value." Section 3810.C1 provides that states may not set the threshold for the market value of a homestead of modest value so high as to negate the intent of the estate recovery program. It specifically notes that "a homestead of 'modest value' can be defined as 50 percent or less of the average price of homes in the county where the homestead is located, as of the date of the beneficiary's death." Under West Virginia's amendment, in many counties, the \$50,735 homestead of modest value exemption is greater than 100 percent of the average appraised value of homes in the county. In others it is twice that amount. Accordingly, CMS found the amendment did not comport with the standards for defining a homestead of modest value, which a state may exempt as part of its undue hardship exemption.

The CMS has noted that West Virginia's statewide homestead exemption was not included in the amendment as part of its "undue hardship" waiver of the mandatory estate recovery. The State included this exemption in the State plan as a separate item. Any homestead exempted must be excluded either on the basis of "undue hardship" or that it is not cost-effective for the State to recover.

I am scheduling a hearing on your request for reconsideration to be held on April 25, 2002, at 10 a.m.; Room 339; The Public Ledger Building; 150 South Independence Mall West; Philadelphia, Pennsylvania 19106-3499.

If this date is not acceptable, we would be glad to set another date that is mutually agreeable to the parties. The hearing will be governed by the procedures prescribed at 42 CFR, part 430.

I am designating Ms. Kathleen Scully-Hayes as the presiding officer. If these arrangements present any problems, please contact the presiding officer. In order to facilitate any communication which may be necessary between the parties to the hearing, please notify the presiding officer to indicate acceptability of the hearing date that has been scheduled and provide names of the individuals who will represent the State at the hearing. The presiding officer may be reached at (410) 786-2055.

Sincerely,
Thomas A. Scully.

(Sect. 1116 of the Social Security Act (42 U.S.C. 1316); 42 CFR 430.18)

(Catalog of Federal Domestic Assistance Program No. 13.714, Medicaid Assistance Program)

Dated: March 7, 2002.

Thomas A. Scully,
Administrator, Centers for Medicare & Medicaid Services.

[FR Doc. 02-6349 Filed 3-15-02; 8:45 am]

BILLING CODE 4160-18-U

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

[Docket No. 02D-0002]

Draft Guidance for Industry on Developing Drugs To Treat Inhalational Anthrax (Post-Exposure); Availability

AGENCY: Food and Drug Administration, HHS.

ACTION: Notice.

SUMMARY: The Food and Drug Administration (FDA) is announcing the availability of a draft guidance for industry entitled "Inhalational Anthrax (Post-Exposure)—Developing Antimicrobial Drugs." This guidance focuses on the development of antimicrobial drugs for administration to persons who have inhaled aerosolized *Bacillus anthracis*, but who do not yet have the established disease. The treatment goal would be to prevent development of the infection in such persons.

DATES: Submit written or electronic comments on the draft guidance by May 17, 2002. General comments on agency guidance documents are welcome at any time.

ADDRESSES: Submit written requests for single copies of the draft guidance to the Division of Drug Information (HFD-240), Center for Drug Evaluation and Research, Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857. Send one self-addressed adhesive label to assist that office in processing your requests.

Submit written comments on the draft guidance to the Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. Submit electronic comments to <http://www.fda.gov/dockets/ecomments>. See the **SUPPLEMENTARY INFORMATION** section for electronic access to the draft guidance document.

FOR FURTHER INFORMATION CONTACT:

Renata Albrecht, Center for Drug Evaluation and Research (HFD-590), Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, 301-827-2336.

SUPPLEMENTARY INFORMATION:

I. Background

FDA is announcing the availability of a draft guidance for industry entitled "Inhalational Anthrax (Post-Exposure)—Developing Antimicrobial Drugs." This guidance focuses on the development of antimicrobial drugs for administration to persons who have inhaled aerosolized *B. anthracis*, but who do not yet have the established disease. The treatment goal would be to prevent development of the infection in such persons.

In the fall of 2001, *B. anthracis*, the bacterium that causes anthrax, was used as a bioterrorism agent and sent through the U.S. mail, resulting in cases of cutaneous and inhalational anthrax in New York, New Jersey, the District of Columbia, Florida, and Connecticut. Ciprofloxacin hydrochloride tablets, ciprofloxacin intravenous (IV) solution, ciprofloxacin IV in 5 percent dextrose, ciprofloxacin IV in 0.9 percent saline, and ciprofloxacin oral suspension, which the agency had approved in August 2000 for use in the management of patients who have been exposed to aerosolized spores of *B. anthracis*, were used to treat the potentially infected persons.

Because of the bioterrorism incident, the agency is encouraging the development of additional antimicrobial agents to be used in the event of inhalational exposure to *B. anthracis*. This guidance provides recommendations on how to develop such agents. The guidance is intended to assist applicants who wish to plan, design, conduct, and appropriately monitor the studies, including clinical studies, for drugs to treat persons exposed to *B. anthracis*. Applications submitted to the agency based on studies conducted as recommended in this guidance should yield the information necessary for the agency to determine whether the antimicrobial under study is safe and effective for use

in persons exposed to aerosolized *B. anthracis* who do not yet have established disease.

This level 1 draft guidance is being issued consistent with FDA's good guidance practices regulation (21 CFR 10.115). The draft guidance represents the agency's current thinking on this topic. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. An alternative approach may be used if such approach satisfies the requirements of the applicable statutes and regulations.

II. Comments

Interested persons may submit to the Dockets Management Branch (address above) written or electronic comments on the draft guidance by May 17, 2002. Two copies of any comments are to be submitted, except that individuals may submit one copy. Comments are to be identified with the docket number found in brackets in the heading of this document. The draft guidance and received comments are available for public examination in the Dockets Management Branch between 9 a.m. and 4 p.m., Monday through Friday.

III. Electronic Access

Persons with access to the Internet may obtain the document at either <http://www.fda.gov/cder/guidance/index.htm> or <http://www.fda.gov/ohrms/dockets/default.htm>.

Dated: January 14, 2002.

Margaret M. Dotzel,

Associate Commissioner for Policy.

[FR Doc. 02-6319 Filed 3-15-02; 8:45 am]

BILLING CODE 4160-01-S

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

[Docket No. 00D-1033]

Guidance for Industry on Information Program on Clinical Trials for Serious or Life-Threatening Diseases and Conditions; Availability

AGENCY: Food and Drug Administration, HHS.

ACTION: Notice.

SUMMARY: The Food and Drug Administration (FDA) is announcing the availability of a guidance for industry entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases and Conditions." The document provides guidance for industry on procedures for submitting protocol information to the Clinical

Trials Data Bank established by section 113 of the Food and Drug Administration Modernization Act of 1997 (Modernization Act). Section 113 of the Modernization Act creates a public resource for information on studies of drugs for serious or life-threatening diseases and conditions conducted under FDA's investigational new drug (IND) regulations.

DATES: Submit written or electronic comments at any time.

ADDRESSES: Submit written requests for single copies of this guidance to the Division of Drug Information (HFD-240), Center for Drug Evaluation and Research (CDER), Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, or to the Office of Communication, Training, and Manufacturers Assistance (HFM-40), Center for Biologics Evaluation and Research (CBER), Food and Drug Administration, 1401 Rockville Pike, Rockville, MD 20852-1448, 301-827-3844, FAX 888-CBER-FAX. Send one self-addressed adhesive label to assist that office in processing your requests. Submit written comments on the guidance to the Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. Submit electronic comments to <http://www.fda.gov/dockets/ecomments>. See the **SUPPLEMENTARY INFORMATION** section for electronic access to the guidance document.

FOR FURTHER INFORMATION CONTACT:

Theresa Toigo, Office of Special Health Issues, Office of the Commissioner (HF-12), Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, 301-827-4460.

SUPPLEMENTARY INFORMATION:

I. Background

FDA is announcing the availability of a guidance for industry entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases and Conditions." The agency has finalized the guidance after considering comments received on two draft guidance documents. In the **Federal Register** of March 29, 2000 (65 FR 16620), FDA published the notice of availability of a draft guidance entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases: Establishment of a Data Bank." The March 29, 2000, draft guidance provided recommendations for industry on the submission of protocol information to the clinical trials data bank. It included information on the types of clinical trials for which submissions are required under section

113 of the Modernization Act (42 U.S.C. 282) and on the content of those submissions.

Notice of the availability of the second draft guidance entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases: Implementation Plan," was published on July 9, 2001 (66 FR 35798). It addressed procedural issues, including how to submit required and voluntary protocol information to the Clinical Trials Data Bank through a Web-based Protocol Registration System (PRS) available at <http://prsinfo.clinicaltrials.gov/>.

This guidance, which is a combination of the informational and procedural draft guidances, was finalized after consideration of comments received on both draft guidances. The comments received addressed the following topics: (1) Scope of data requirements, (2) international trial sites, (3) voluntary information, (4) compliance, (5) timeframes, (6) procedural issues (e.g. contact names and intermediaries), and (7) burden estimate. Revisions made in the guidance are intended to clarify issues raised in the comments and to make the document clearer.

We note that Senate 1789, "Best Pharmaceuticals for Children Act" (Public Law 107-109), which was signed by the President on January 4, 2002, provides for a description of whether, and through what procedure, the manufacturer or sponsor of an IND will respond to requests for protocol exception, with appropriate safeguards, for single-patient and expanded protocol use of the investigational drug, particularly in children. The agency intends to issue a revised guidance in the future to address this provision.

Along with the first draft guidance, FDA published a notice in the **Federal Register** of March 29, 2000, announcing a proposed collection of information. On November 9, 2000 (65 FR 67385), FDA published a notice stating that the proposed collection of information was submitted to the Office of Management and Budget (OMB) for review. The report considered comments received on the proposed collection of information. On March 23, 2001 (66 FR 16251), FDA announced OMB's approval of the agency's information collection activities for the program (OMB Control No. 0910-0459). This approval expires March 31, 2004. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

This level 1 final guidance is being issued in accordance with FDA's good guidance practices regulation (21 CFR 10.115). The guidance represents the agency's current thinking on compliance with section 113 of Modernization Act, i.e., submitting information on clinical trials for serious or life-threatening diseases and conditions to a Clinical Trials Data Bank developed by the National Library of Medicine, National Institutes of Health. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. An alternative approach may be used if such approach satisfies the requirements of the applicable statutes and regulations.

II. Comments

Interested persons may, at any time, submit to the Dockets Management Branch (address above) written or electronic comments on the guidance. Two copies of any comments are to be submitted, except that individuals may submit one copy. Comments are to be identified with the docket number found in brackets in the heading of this document. The guidance and received comments are available for public examination in the Dockets Management Branch between 9 a.m. and 4 p.m., Monday through Friday.

III. Electronic Access

Persons with access to the Internet may obtain the document at either <http://www.fda.gov/cder/guidance/index.htm>, <http://www.fda.gov/cber/guidelines.htm>, or <http://www.fda.gov/ohrms/dockets/default.htm>.

Dated: March 1, 2002.

Margaret M. Dotzel,

Associate Commissioner for Policy.

[FR Doc. 02-6421 Filed 3-15-02; 8:45 am]

BILLING CODE 4160-01-S

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Health Resources and Services Administration

Agency Information Collection Activities: Proposed Collection: Comment Request

In compliance with the requirement for opportunity for public comment on proposed data collection projects (section 3506(c)(2)(A) of Title 44, United States Code, as amended by the Paperwork Reduction Act of 1995, Public Law 104-13), the Health Resources and Services Administration (HRSA) publishes periodic summaries of proposed projects being developed for submission to OMB under the Paperwork Reduction Act of 1995. To request more information on the proposed project or to obtain a copy of the data collection plans and draft instruments, call the HRSA Reports Clearance Officer on (301) 443-1129.

Comments are invited on: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the proposed collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; and (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology.

Proposed Project: Uniform Data System (OMB No. 0915-0193)—Revision

This is a request for a revision of approval of the Uniform Data System (UDS), which contains the annual reporting requirements for the cluster of primary care grantees funded by the Bureau of Primary Health Care (BPHC),

Health Resources and Services Administration (HRSA). The UDS includes reporting requirements for grantees of the following primary care programs: Community Health Centers, Migrant Health Centers, Health Care for the Homeless, Outreach and Primary Health Services for Homeless Children and Public Housing Primary Care, and Healthy Schools Healthy Communities. Authorizing Legislation is found in Public Law 104-299, Health Center Consolidation Act of 1996, enacting Section 330 of the Public Health Service Act.

The Bureau of Primary Health Care collects data on its programs to ensure compliance with legislative mandates and to report to Congress and policymakers on program accomplishments. To meet these objectives, BPHC requires a core set of information collected annually that is appropriate for monitoring and evaluating performance and reporting on annual trends. The UDS includes two components: the Universal Report, completed by all grantees, provides data on services, staffing, and financing; and the Grant Report, completed by grantees funded under the Homeless, Public Housing Program or Health Schools Healthy Communities as well as one of the other programs, provides data on characteristics of users whose services fall within the scope of the Homeless, Public Housing Program, Healthy Schools Healthy Communities grant. Grantees are also asked to provide information on the charges, collections, bad debt write off and contractual disallowances by payor sources (Medicaid, Medicare, self pay and private insurance). In addition, grantees need to include categories to some of the lists (e.g., services, ICD codes, CPT codes) and annotating the forms to indicate which lines are subtotals and the lines to which they sum.

Estimates of annualized reporting burden are as follows:

Type of report	Number of respondents	Hours per response	Total burden hours
Universal Report	757	24	18,168
Grant Report	114	16	1,824
Total	757		19,992

Send comments to Susan G. Queen, Ph.D., HRSA Reports Clearance Officer, Room 11-05, Parklawn Building, 5600 Fishers Lane, Rockville, MD 20857. Written comments should be received within 60 days of this notice.

Dated: March 12, 2002.

Jane M. Harrison,

Director, Division of Policy Review and Coordination.

[FR Doc. 02-6422 Filed 3-15-02; 8:45 am]

BILLING CODE 4165-15-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Internet Tools to Enhance Use of Online Health Resources.

Date: April 18, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate contract proposals.

Place: Executive Plaza North, Conference Room C, 6130 Executive Boulevard, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Joyce C. Pegues, PhD, Scientific Review Administrator, Special Review and Resources Branch, Division of Extramural Activities, National Cancer Institute, 6116 Executive Boulevard, Room 7149, Bethesda, MD 20892. 301/594-1286. (Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6384 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and/or contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications and/or contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Cancer Communication and Interactive Media Technology.

Date: April 18, 2002.

Time: 2 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Executive Plaza North, Conference Room C, 6130 Executive Boulevard, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Joyce C. Pegues, PhD, Scientific Review Administrator, Special Review and Resources Branch, Division of Extramural Activities, National Cancer Institute, 6116 Executive Boulevard, Room 7149, Bethesda, MD 20892. 301/594-1286. (Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6385 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6) Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Initial Review Group, Subcommittee D—Clinical Studies.

Date: April 25, 2002.

Time: 7 a.m. to 7 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn—Georgetown, 2101 Wisconsin Avenue, NW, Washington, DC 20007.

Contact Person: William D. Merritt, PhD, Scientific Review Administrator, Grants Review Branch, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, Room 8129, MSC 8328, Bethesda, MD 20892-8328. 301-496-9767.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6386 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice

is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Innovative Technologies for the Molecular Analysis of Cancer.

Date: March 21, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: Executive Plaza North, Conference Room D, 6130 Executive Boulevard, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Sherwood Githens, PhD, Scientific Review Administrator, National Institutes of Health, National Cancer Institute, Special Review, Referral and Resources Branch, 6116 Executive Boulevard, Room 8068, Bethesda, MD 20892. (301) 435-1822.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6387 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4)

and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Children's Oncology Group Phase 1/Pilot Consortium.

Date: May 3, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications and/or proposals.

Place: Bethesda Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Thomas M. Vollberg, PhD, Scientific Review Administrator, Special Review, Referral and Resources Branch, Division of Extramural Activities, National Cancer Institute, National Institute of Health, 6116 Executive Boulevard, Room 8049, Rockville, MD 20852, 301/594-9582.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6394 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Cancer Prognosis and Prediction.

Date: April 16-17, 2002.

Time: 5 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Hilton Gaithersburg, 620 Perry Parkway, Gaithersburg, MD 20877.

Contact Person: Gerald G. Lovinger, PhD, Scientific Review Administrator, Special Review and Resources Branch, Division of Extramural Activities, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, Room 8101, Rockville, MD 20892-7405, 301/496-7987.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6395 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Initial Review Group, Subcommittee E—Cancer Epidemiology, Prevention & Control.

Date: April 24-25, 2002.

Time: 7 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: Georgetown Holiday Inn, 2101 Wisconsin Ave, NW., Washington, DC 20007.

Contact Person: Mary C. Fletcher, PhD, Scientific Review Administrator, Grants

Review Branch, Division of Extramural Activities, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, RM 8115, Bethesda, MD 20852, 301/496-7413.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6396 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the meeting of the National Cancer Institute Board of Scientific Advisors.

The meeting will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(6), Title 5 U.S.C., as amended to disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Board of Scientific Advisors.

Date: March 25, 2002.

Open: March 25, 2002, 8:30 a.m. to 10:30 a.m..

Agenda: Joint meeting of the NCI Board of Scientific Advisors and NCI Board of Scientific Counselors; Report of the Director, NCI; and Scientific Presentations.

Place: National Cancer Institute, 9000 Rockville Pike, Building 31, C Wing, 6 Floor, Conference Room 10, Bethesda, MD 20892.

Open: March 25, 2002, 10:30 AM to 5:00 PM.

Agenda: Ongoing and New Business; Reports of Program Review Group(s); and Budget Presentation; Reports of Special

Initiatives; RFA and RFP Concept Reviews; and Scientific Presentations.

Place: National Cancer Institute, 9000 Rockville Pike, Building 31, C Wing, 6 Floor, Conference Room 10, Bethesda, MD 20892.

Closed: March 25, 2002, 5 p.m. to 6 p.m.

Agenda: To review and evaluate personnel issues.

Place: National Cancer Institute, 9000 Rockville Pike, Building 31, C Wing, 6 Floor, Conference Room 10, Bethesda, MD 20892.

Contact Person: Paulette S. Gray, PhD, Executive Secretary, Deputy Director, Division of Extramural Activities, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, Room 8141, Bethesda, MD 20892, (301) 496-4218.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign in at the security desk upon entering the building.

Information is also available on the Institute's/Center's home page: deainfo.nci.nih.gov/advisory/bsa.htm, where an agenda and any additional information for the meeting will be posted when available.

This notice is being published less than 15 days prior to the meeting date due to scheduling conflicts.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6410 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Center for Research Resources; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting:

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant

applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Center for Research Resources Special Emphasis Panel, Clinical Research.

Date: April 3, 2002.

Time: 8 a.m. to Adjournment.

Agenda: To review and evaluate grant applications.

Place: Bethesda Residence Inn, 7335 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: D.G. Patel, PhD, Scientific Review Administrator, Office of Review, National Center for Research Resources, National Institutes of Health, 6705 Rockledge Drive, Room 6018, Bethesda, MD 20892-7965, (301) 435-0824, dgpatel@ncrr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research, 93.333; 93.371, Biomedical Technology; 93.389, Research Infrastructure, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6406 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Center for Research Resources; Notice of Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of a meeting of the National Advisory Research Resources Council.

The meeting will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and/or contract proposal and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications and/or contract proposals,

the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Advisory Research Resources Council.

Date: May 16, 2002.

Open: 8:30 a.m. to 2:45 p.m.

Agenda: Report of Center Director & other issues.

Place: National Institutes of Health, 9000 Rockville Pike, Building 31C, Conference Room 6, Bethesda, MD 20892.

Closed: 2:45 PM to Adjournment.

Agenda: To review and evaluate grant applications.

Place: National Institutes of Health, 9000 Rockville Pike, Building 31C, Conference Room 6, Bethesda, MD 20892.

Contact Person: Louise E. Ramm, PhD, Deputy Director, National Center for Research Resources, National Institutes of Health, Building 31, Room 3B11, Bethesda, MD 20892. 301-496-6023.

Information is also available on the Institute's/Center's home page: www.ncrr.nih.gov/newspub/minutes.htm, where an agenda and any additional information for the meeting will be posted when available.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research, 93.333; 93.371, Biomedical Technology; 93.389, Research Infrastructure, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6416 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Eye Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Eye Institute Special Emphasis Panel.

Date: April 12, 2002.

Time: 9 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Samuel Rawlings, PhD, Chief, Scientific Review Branch, Division of Extramural Research, National Eye Institute, Bethesda, MD 20892, 301-496-5561.

(Catalogue of Federal Domestic Assistance Program Nos. 93.867, Vision Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6409 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Drug Abuse; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Drug Abuse Special Emphasis Panel, "Dosage Form Development".

Date: April 3, 2002.

Time: 9 a.m. to 5 p.m.

Agenda: To review and evaluate contract proposals.

Place: Bethesda Marriott Hotel, 5151 Pooks Hill Road, Bethesda, MD 20814.

Contact Person: Eric Zatman, Contract Review Specialist, Office of Extramural Affairs, National Institute on Drug Abuse, National Institutes of Health, DHHS, 6001 Executive Boulevard, Room 3158, MSC 9547, Bethesda, MD 20892-9547. (301) 435-1438.

Name of Committee: National Institute on Drug Abuse Special Emphasis Panel, "Development of Science Education Materials".

Date: April 10, 2002.

Time: 9 a.m. to 5 p.m.

Agenda: To review and evaluate contract proposals.

Place: Double Tree Hotel, 1750 Rockville Pike, Rockville, MD 20852.

Contact Person: Eric Zatman, Contract Review Specialist, Office of Extramural Affairs, National Institute on Drug Abuse, National Institutes of Health, DHHS, 6001 Executive Boulevard, Room 3158, MSC 9547, Bethesda, MD 20892-9547. (301) 435-1438. (Catalogue of Federal Domestic Assistance Program Nos. 93.277, Drug Abuse Scientist Development Award for Clinicians, Scientist Development Awards, and Research Scientist Awards; 93.278, Drug Abuse National Research Service Awards for Research Training; 93.279, Drug Abuse Research Programs, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6383 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institutes of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 22, 2002.

Time: 12 p.m. to 2 p.m.

Agenda: To review and evaluate contract proposals.

Place: 6100 Executive Blvd 5th Floor, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Hameed Khan, PhD, Scientific Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, National Institutes of Health, 6100 Executive Blvd., Room 5E01, Bethesda, MD 20892. (301) 496-1485.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865, Research for Mothers and Children; 93.929, Center for

Medical Rehabilitation Research, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6388 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to public in accordance with the provisions set forth in sections 552(b)(4) and 552(b)(6), Title 5 U.S.C. as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 29, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate contract proposals.

Place: For Points by Sheraton, 8400 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Hameed Khan, PhD, Scientific Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, National Institutes of Health, 6100 Executive Blvd., Room 5E01, Bethesda, MD 20892. (301) 496-1485.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865 for Mothers and Children; 93.929, Research Center for Medical Rehabilitation Research, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office and Federal Advisory Committee Policy.

[FR Doc. 02-6389 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552(b)(4) and 552(b)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 18-19, 2002.

Time: 6:30 p.m. to 5:30 p.m.

Agenda: To review and evaluate grant applications.

Place: 5520 Wisconsin Avenue, Chevy Chase, MD 20815.

Contact Person: Anne Krey, Scientific Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, National Institutes of Health, 6100 Executive Blvd., Rm. 5E03, Bethesda, MD 20892, 301-435-6908.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865, Research for Mothers and Children; 93.929, Center for Medical Rehabilitation Research, National Institutes of Health, HHS)

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6390 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Deafness and Other Communication Disorders; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552(b)(4) and 552(b)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Deafness and Other Communications Disorders Special Emphasis Panel.

Date: April 18, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: 6120 Executive Blvd., Suite 400C, Bethesda, MD 20852.

Contact Person: Melissa Stick, PhD, MPH, Scientific Review Administrator, Scientific Review Branch, Division of Extramural Research, NIDCD/NIH, 6120 Executive Blvd., Bethesda, MD 20892, 301-496-8863.

(Catalogue of Federal Domestic Assistance Program Nos. 93.173, Biological Research Related to Deafness and Communicative Disorders, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6391 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Meeting

Pursuant to section 10(a) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of a meeting of the National Longitudinal Study of Environmental Effects on Child Health and Development.

The meeting will be open to the public, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the contact Person listed below in advance of the meeting.

Name of Committee: National Longitudinal Study of Environmental Effects on Child Health and Development.

Date: April 7-8, 2002.

Time: April 7, 2002, 11:30 a.m. to 2 p.m.

Agenda: To orient members and complete administrative business relevant to the establishment of the committee.

Place: Sheraton Premiere Hotel, 8661 Leesburg Pike, Vienna, VA.

Time: April 8, 2002, 8 a.m. to 5:30 p.m.

Agenda: Report of the Inter-agency Coordinating Committee, Discussion of Working Group membership, review of Working Group products.

Place: Sheraton Premiere Hotel 8661 Leesburg Pike, Vienna VA.

Contact Person: Peter M. Scheidt, MD, Medical Officer, Division of Epidemiology, Statistics and Prevention Research, National Institute of Child Health and Human Development, NIH, 6100 Executive Boulevard, Room 7B03, Bethesda, MD 20892, (301) 451-6421, ncs@nauc.nih.gov. (Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865 Research for Mothers and Children; 93.929, Center for Medical Rehabilitation on Research National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6392 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Diabetes and Digestive and Kidney Diseases; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: March 29, 2002.

Time: 3 p.m. to 4 p.m.

Agenda: To review and evaluate grant applications.

Place: 2 Democracy Plaza, 6707 Democracy Boulevard, Room 754, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lakshmanan Sankaran, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 754,

6707 Democracy Boulevard, National Institutes of Health, Bethesda, MD 20892-6600, (301) 594-7799.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: April 9, 2002.

Time: 3 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: 2 Democracy Plaza, 6707 Democracy Boulevard, Room 746, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Maria E. Davila-Bloom, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 746, 6707 Democracy Boulevard, National Institutes of Health, Bethesda, MD 20892-6600, (301) 594-7637, davila-bloom@extra.niddk.nih.gov.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: April 23, 2002.

Time: 12:45 p.m. to 2:45 p.m.

Agenda: To review and evaluate grant applications.

Place: 2 Democracy Plaza, 6707 Democracy Boulevard, Room 756, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Maxine Lesniak, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 756, 6707 Democracy Boulevard, National Institutes of Health, Bethesda, MD 20892-6600, (301) 594-7792, lesniakm@extra.niddk.nih.gov.

(Catalogue of federal Domestic Assistance Program Nos. 93.847, Diabetes, Endocrinology and Metabolic Research; 93.848, Digestive Diseases and Nutrition Research; 93.849, Kidney Diseases, Urology and Hematology Research, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6398 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose

confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 10-11, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: 8777 Georgia Avenue, Silver Spring, MD 20910-3763.

Contact Person: Jon M. Ranhand, PhD, Scientist Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, NIH, 6100 Executive Blvd., Room 5E03, Bethesda, MD 20892, (301) 435-6884.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865, Research for Mothers and Children; 93.929, Center for Medical Rehabilitation Research, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6400 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Notice is hereby given of a change in the meeting of the National Institute of Child Health and Human Development Special Emphasis Panel, April 5, 2002, 8 a.m. to April 5, 2002, 5 p.m., Hyatt Hotel, One Bethesda Metro Center, Bethesda, MD 20814 which was published in the **Federal Register** on February 19, 2002, 67 FR 7385.

The meeting will be at the Holiday Inn Chevy Chase, 5520 Wisconsin Avenue, Chevy Chase, Maryland. The meeting is closed to the public.

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6401 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Deafness and Other Communication Disorders; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Deafness and Other Communications Disorders Special Emphasis Panel

Date: April 10, 2002.

Time: 8 a.m. to 1 p.m.

Agenda: To review and evaluate grant applications.

Place: The Hyatt Regency Hotel, 100 Bethesda Metro Center, Bethesda, MD 20814.

Contact Person: Ali A Azadegan, DVM, PhD, Scientific Review Administrator, Scientific Review Branch, Division of Extramural Research, NIDCD, NIH, DHHS, Bethesda, MD 20892-7180. (301) 496-8683. (Catalogue of Federal Domestic Assistance Program Nos. 93.173, Biological Research Related to Deafness and Communicative Disorders, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6402 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Mental Health; Amended Notice of Meeting

Notice is hereby given of a change in the meeting of the National Institute of Mental Health Special Emphasis Panel, February 27, 2002, 3:30 p.m. to February 27, 2002, 5:30 p.m., Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892 which was published in the **Federal Register** on February 7, 2002, 67 FR 5838-9.

The meeting will be as a telephone conference on March 13, 2002, 2-4 p.m. at the Neuroscience Center. The meeting is closed to the public.

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6403 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Mental Health; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: April 10, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate contract proposals.

Place: Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Susan M. Matthews, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6134, MSC 9607, Bethesda, MD 20892-9607. 301-443-5047.

(Catalogue of Federal Domestic Assistance Program Nos. 93.242, Mental Health Research Grants; 93.281, Scientist Development Award, Scientist Development Award for Clinicians, and Research Scientist Award; 93.282, Mental Health Research Service Awards for Research Training, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6404 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Mental Health; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individual associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: March 21, 2002.

Time: 12 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Joel Sherrill, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6149, MSC 9606, Bethesda, MD 20892-9606. 301-443-6102. jsherrill@mail.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: National Institute of Mental Health Special Panel.

Date: March 25, 2002.

Time: 8 a.m. to 6 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Henry J. Haigler, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Rm. 6150, MSC 9608, Bethesda, MD 20892-9608. 301/443-7216. hhaigler@mail.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: April 8, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Joel Sherrill, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6149, MSC 9606, Bethesda, MD 20892-9606. 301-443-6102. jsherrill@mail.nih.gov.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: April 12, 2002.

Time: 3 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: David I. Sommers, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6144, MSC 9606, Bethesda, MD 20892-9606. 301-443-6470. dsommers@mail.nih.gov.

(Catalogue of Federal Domestic Assistance Program Nos. 93.242, Mental Health Research Grants; 93.281, Scientist Development Award, Scientist Development Award for Clinicians, and Research Scientist Award; 93.282, Mental Health National Research Service Awards for Research Training, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6405 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Diabetes and Digestive and Kidney Diseases; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: April 8, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Doubletree Hotel Crystal City, 300 Army Navy Drive, Arlington, VA 22202.

Contact Person: Michael W. Edwards, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 751, 6707 Democracy Boulevard, National Institute of Health, Bethesda, MD 20892, (301) 594-8886.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel, Program Projects—Stem Cells and Signal Transduction.

Date: April 16, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Marriott Suites, 6711 Democracy Boulevard, Bethesda, MD 20817.

Contact Person: John Connaughton, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 757, 6707 Democracy Boulevard, National Institute of Health, Bethesda, MD 20892, (301) 594-7797, cannaughtonj@extra.niddk.nih.gov.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: May 1, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Embassy Suites Hotel, 1300 Concourse Drive, Linthicum, MD 21090.

Contact Person: Dan E. Matsumoto, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 749, 6707 Democracy Boulevard, National Institute of Health, Bethesda, MD 20892-6600, (301) 594-8894,

(Catalogue of Federal Domestic Assistance Program Nos. 93.847, Diabetes, Endocrinology and Metabolic Research; 93.848, Digestive Diseases and Nutrition Research; 93.849, Kidney Diseases, Urology and Hematology Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6412 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Aging; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections

552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Aging Special Emphasis Panel, Caloric Restriction RFA.

Date: March 25-26, 2002.

Time: 6:30 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Four Points by Sheraton, 8400 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jeffrey M. Chernak, PhD, The Bethesda Gateway Building, 7201 Wisconsin Avenue Suite 2C212, Bethesda, MD 20892 (301) 496-9666.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: National Institute on Aging Special Emphasis Panel.

Date: April 2-3, 2002.

Time: 5 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Residence Inn, 7335 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Ramesh Vemuri, PhD, National Institute on Aging, The Bethesda Gateway Building, 7201 Wisconsin Avenue, Suite 2C212, Bethesda, MD 20892 (301) 496-9666.

Name of Committee: National Institute on Aging Special Emphasis Panel.

Date: April 7-8, 2002.

Time: 6:30 p.m. to 5 p.m..

Agenda: To review and evaluate grant applications.

Place: Marriott BWI Airport, 1743 West Nursery Road, Linthicum, MD 21240.

Contact Person: Jeffrey M. Chernak, PhD, The Bethesda Gateway Building, 7201 Wisconsin Avenue/Suite 2C212, Bethesda, MD 20892 (301) 496-9666.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign-in at the security desk upon entering the building.

(Catalogue of Federal Domestic Assistance Program Nos. 93.866, Aging Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6413 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Drug Abuse; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Drug Abuse Special Emphasis Panel, Clinical Trials Network.

Date: May 7–8, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: The Westin Grand, 2350 M Street, NW., Washington, DC 20039.

Contact Person: William C. Grace, PHD, Deputy Director, Office of Extramural Affairs, National Institute on Drug Abuse, National Institutes of Health, DHHS, 6001 Executive Boulevard, Room 3158, MSC 9547, Bethesda, MD 20892–9547. (301) 443–2755

(Catalogue of Federal Domestic Assistance Program Nos. 93.277, Drug Abuse Scientist Development Award for Clinicians, Scientists Development Awards, and Research Scientist Awards; 93.278, Drug Abuse National Research Service Awards for Research Training; 93.279, Drug Abuse Research Programs, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6414 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Arthritis and Musculoskeletal and Skin Diseases; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individual associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Arthritis and Musculoskeletal and Skin Diseases Special Emphasis Panel.

Date: April 25, 2002.

Time: 8:30 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Pooks Hill Marriott, 5151 Pooks Hill Road, Bethesda, MD 20814.

Contact Person: Richard J. Bartlett, PhD, Scientific Review Administrator, National Institutes of Arthritis, Musculoskeletal and Skin Diseases, Natcher Bldg./Bldg. 45, MSC 6500/Room 5AS–37B, Bethesda, MD 20892. (301) 594–4952.

(Catalogue of Federal Domestic Assistance Program Nos. 93.846, Arthritis, Musculoskeletal and Skin Diseases Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6415 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Meeting

Pursuant to section 10(a) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of a meeting of the PubMed Central National Advisory Committee.

The meetings will be open to the public, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

Name of Committee: PubMed Central National Advisory Committee.

Date: May 6, 2002.

Time: 9:30 a.m. to 4 p.m.

Agenda: Program documents.

Place: National Library of Medicine, Board Room, Building 38, 2E09, 8600 Rockville Pike, Bethesda, MD 20894.

Contact Person: David J. Lipman, MD, Director, Natl Ctr for Biotechnology Information, National Library of Medicine, Department of Health and Human Services, Bethesda, MD 20894.

Any interested person may file written comments with the committee by forwarding the statement to the Contact Person listed on this notice. The statement should include the name, address, telephone number and when applicable, the business or professional affiliation of the interested person.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign-in at the security desk upon entering the building.

Information is also available on the Institute's/Center's home page: www.pubmedcentral.nih.gov/about/nac/html, where an agenda and any additional information for the meeting will be posted when available.

(Catalogue of Federal Domestic Assistance Program Nos. 93.879, Medical Library Assistance, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6393 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting:

The meeting will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The portions of the meeting devoted to the review and evaluation of journals for potential indexing by the National Library of Medicine will be closed to the public in accordance with the provisions set forth in section 552b(c)(9)(B), Title 5 U.S.C., as amended. Premature disclosure of the titles of the journals as potential titles to be indexed by the National Library of Medicine, the discussions, and the presence of individuals associated with

these publications could significantly frustrate the review and evaluation of individual journals.

Name of Committee: Literature Selection Technical Review Committee.

Date: June 6–7, 2002.

Open: June 6, 2002, 9 a.m. to 11 a.m.

Agenda: Administrative reports and program discussion.

Place: National Library of Medicine, 8600 Rockville Pike, Board Room, 2nd Floor Mezzanine, Bethesda, MD 20894.

Closed: June 6, 2002, 11 a.m. to 5 p.m.

Agenda: To review and evaluate journals as potential titles to be indexed by the National Library of Medicine.

Place: National Library of Medicine, 8600 Rockville Pike, Board Room, 2nd Floor Mezzanine, Bethesda, MD 20894.

Closed: June 7, 2002, 8:30 a.m. to 2 p.m.

Agenda: To review and evaluate journals as potential titles to be indexed by the National Library of Medicine.

Place: National Library of Medicine, 8600 Rockville Pike, Board Room, 2nd Floor Mezzanine, Bethesda, MD 20894.

Contact Person: Sheldon Kotzin, MLS, Chief, Bibliographic Services Division, Division of Library Operations, National Library of Medicine, Building 38A, Room 4N419, 8600 Rockville Pike, Bethesda, MD 20894.

(Catalogue of Federal Domestic Assistance Program No. 93.879, Medical Library Assistance, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy, NID.

[FR Doc. 02–6399 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the Board of Scientific Counselors, National Library of Medicine.

The meeting will be closed to the public as indicated below in accordance with the provisions set forth in section 552b(c)(6), Title 5 U.S.C., as amended for the review, discussions, and evaluation of individual intramural programs and projects conducted by the National Library of Medicine, including consideration of personnel qualifications and performance, and the competence of individual investigators, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Board of Scientific Counselors, National Library of Medicine, Board of Scientific Counselors, National Center for Biotechnology Information, National Library of Medicine.

Date: April 16, 2002.

Time: 8:30 a.m. to 3 p.m.

Agenda: To review and evaluate personal qualifications and performance, and competence of individual investigators.

Place: Library of Medicine, Board Room, Room 2E17, Bldg. 38, 8600 Rockville Pike, Bethesda, MD 20892.

Contact Person: David J. Lipman, MD, Director, Natl Ctr for Biotechnology Information, National Library of Medicine, Department of Health and Human Services, Bethesda, MD 20894.

(Catalogue of Federal Domestic Assistance Program Nos. 93.879, Medical Library Assistance, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6408 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of meetings of the Board of Regents of the National Library of Medicine.

The meetings will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Board of Regents of the National Library of Medicine, Planning Subcommittee.

Date: May 13, 2000.

Open: 3 p.m. to 5 p.m.

Agenda: Program documents.

Place: National Library of Medicine, 8600 Rockville Pike, Conference Room B, Bethesda, MD 20892.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg 38, Room 2E17B, Bethesda, MD 20894.

Name of Committee: Board of Regents of the National Library of Medicine, Subcommittee on Outreach and Public Information.

Date: May 14, 2002.

Open: 7:30 a.m. to 8:45 a.m.

Agenda: Program documents.

Place: National Library of Medicine, 8600 Rockville Pike, Conference Room B, Bethesda, MD 20892.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg 38, Room 2E17B, Bethesda, MD 20894.

Name of Committee: Board of Regents of the National Library of Medicine.

Date: May 14–15, 2002.

Open: May 14, 2002, 9 a.m. to 4:30 p.m.

Agenda: Administrative Reports and Program Discussion.

Place: National Library of Medicine, Board Room Bldg 38, 2E–09, 8600 Rockville Pike, Bethesda, MD 20894.

Closed: May 14, 2002, 4:30 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: National Library of Medicine, Board Room BLDG 38, 2E–09, 8600 Rockville Pike, Bethesda, MD 20894.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg 38, Room 2E17B, Bethesda, MD 20894.

Name of Committee: Board of Regents of the National Library of Medicine, Extramural Programs Subcommittee.

Date: May 14, 2002.

Closed: 12 p.m. to 1 p.m.

Agenda: To review and evaluate grant applications.

Place: National Library of Medicine, Building 38A, HPCC Conference Room B1N30Q, 8600 Rockville Pike, Bethesda, MD 20894.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg., 38, Room 2E17B, Bethesda, MD 20894.

Any interested person may file written comments with the committee by forwarding the statement to the Contact Person listed on this notice. The statement should include the name, address, telephone number and when applicable, the business or professional affiliation of the interested person.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign in at the security desk upon entering the building.

Information is also available on the Institute's/Center's home page: www.nlm.nih.gov/od/bor/bor.html, when an agenda and any additional information for the meeting will be posted when available.

(Catalogue of Federal Domestic Assistance Program Nos. 93.879, Medicine Library Assistance, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6411 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Center for Scientific Review; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 12, 2002.

Time: 10 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Deborah L. Young-Hyman, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 1100, MSC 7848, Bethesda, MD 20892. (301) 451-8008.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 13, 2002.

Time: 4:30 p.m. to 5:15 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Victoria S. Levin, MSW, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3172, MSC 7848, Bethesda, MD 20892 (301) 435-0912. levinv@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing

limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 14-15, 2002.

Time: 8:30 a.m. to 2:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Select, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Cheryl M. Corsaro, PhD, Scientific Review Administrator, Genome Study Section, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 2204, MSC 7890, Bethesda, MD 20892. (301) 435-1045. corsaroc@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 14, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Anshumali Chaudhari, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4124, MSC 7802, Bethesda, MD 20892. (301) 435-1210.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research, 93.333, 93.337, 93.393-93.396, 93.837-93.844, 93.846-93.878, 93.892, 93.893, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6382 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Center for Scientific Review; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material,

and personal information individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 19, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Victoria S. Levin, MSW, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3172, MSC 7848, Bethesda, MD 20892, (301) 435-0912. levin@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 20, 2002.

Time: 2 p.m. to 3:15 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Victoria S. Levin, MSW, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3172, MSC 7848, Bethesda, MD 20892, (301) 435-0912. levin@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 21, 2002.

Time: 8:30 a.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743. sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 21, 2002.

Time: 3 p.m. to 6 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743. sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing

limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 22, 2002.

Time: 8:30 a.m. to 1:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743, sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 22-23, 2002.

Time: 2:00 p.m. to 10:00 a.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814 301/435-1743, sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 23, 2002.

Time: 10:30 a.m. to 12:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743, sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 25, 2002.

Time: 1:30 p.m. to 3:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, 301 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 25, 2002.

Time: 3:00 p.m. to 4:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Joyce C. Gibson, DSC, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4172, MSC 7804, Bethesda, MD 20892, 301-435-4522, gibsonj@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 25, 2002.

Time: 1:30 p.m. to 3:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, 301 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 3:30 p.m. to 4:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 1:00 p.m. to 2:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 4:00 p.m. to 5:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Harold M. Davidson, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4216, MSC 7814, Bethesda, MD 20892, 301/435-1776, davidsoh@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 4:00 p.m. to 6:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mary Sue Krause, MED, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3182, MSC 7848, Bethesda, MD 20892, (301) 435-0902, krausem@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel. OBM-1 Dental SBIR/STTR Review Panel.

Date: March 27, 2002.

Time: 10 a.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: Quality Hotel, Courthouse Plaza, 1200 North Courthouse Road, Arlington, VA 22201.

Contact Person: J. Terrell Hoffeld, DDS, Ph.D, Dental Officer, USPHS, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4116, MSC 7816, Bethesda, MD 20892, (301) 435-1781, th88q@nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 10:30 a.m. to 12:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mary Sue Krause, MED, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3182, MSC 7848, Bethesda, MD 20892, (301) 435-0902, krausem@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Victor A. Fung, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4120, MSC 7804, Bethesda, MD 20814-9692, (301) 435-3504, fungv@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1 p.m. to 4 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn, Tysons Corner, 1960 Chain Bridge Road, McLean, VA 22102.

Contact Person: David M. Monsees, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3199, MSC 7770, Bethesda, MD 20892, (301) 435-0684, monseesd@drg.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1:00 pm to 3:00 pm.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Deborah L. Young-Hyman, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of

Health, 6701 Rockledge Drive, Room 1100, MSC 7848, Bethesda, MD 20892, (301) 451-8008.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 2:00 pm to 3:00 pm.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 3:00 pm to 5:00 pm.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mary Sue Krause, MED, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3182, MSC 7848, Bethesda, MD 20892, 301-435-0902, krausem@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27-29, 2002.

Time: 4:00 pm to 5:00 pm.

Agenda: To review and evaluate grant applications.

Place: Best Western University Tower, 4507 Brooklyn Avenue N.E., Seattle, WA 98105.

Contact Person: George W. Chacko, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4202, MSC 7812, Bethesda, MD 20892, 301-435-1220, chackoge@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 4 p.m. to 4:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, PhD, JD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 4:30 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, PhD, JD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 12 p.m. to 1 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge drive, Room 4118, MSC 7848, Bethesda, MD 20892, 301-435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333 Clinical Research, 93.333. 93.337 93.393-93.396, 93.837-93.844, 93.846-93.878, 93.892, 93.893 National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6397 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Center for Scientific Review; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose

confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 2 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, Ph.D, JD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 8:30 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Hyatt Regency, One Metro Center, Bethesda, MD 20814.

Contact Person: Mary Clare Walker, Ph.D, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5104, MSC 7852, Bethesda, MD 20892, (301) 435-1165.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 9 a.m. to 2:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Marriott Suites, 6711 Democracy Boulevard, Bethesda, MD 20817.

Contact Person: Alec S. Liacouras, Ph.D, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5154, MSC 7842, Bethesda, MD 20892, (301) 435-1740.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 10 a.m. to 11:30 a.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Michael A Oxman, Ph.D, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4112, MSC 7848, Bethesda, MD 20892, 301/435-3565, oxmanm@mail.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela Y. Ng, Ph.D, MBA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4142, MSC 7804, Bethesda, MD 20892, 301-435-1715, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirley@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 2 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirley@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 8 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Marriott Suites, 6711 Democracy Boulevard, Bethesda, MD 20817.

Contact Person: Abubakar A Shaikh, DVM, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 6166, MSC 7892, Bethesda, MD 20892, (301) 435-1042, shaikha@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 9:30 a.m. to 10:30 a.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela Y. Ng, PhD, MBA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4142, MSC 7804, Bethesda, MD 20892, (301) 435-1715, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 10 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: The Hilton Crystal City at Ronald Reagan National Airport, 2399 Jefferson Davis Highway, Arlington, VA 22202.

Contact Person: Everett E. Sinnett, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 2178, MSC 7818, Bethesda, MD 20892, (301) 435-1016, sinnett@nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 11:00 a.m. to 12:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela Y. Ng, PhD, MBA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4142, MSC 7804, Bethesda, MD 20892, 301-435-1715, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela M. Pattatucci-Aragon, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5220, MSC 7852, Bethesda, MD 20892, (301) 435-1775, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine,

93.306; 93.333, Clinical Research, 93.333, 93.337, 93.393–93.396, 93.837–93.844, 93.846–93.878, 93.892, 93.893, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6407 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Prospective Grant of Co-Exclusive License: "Cloning and Expression of cDNA for Human Dihydropyrimidine Dehydrogenase"

AGENCY: National Institutes of Health, Public Health Service, DHHS.

ACTION: Notice.

SUMMARY: This is notice, in accordance with 35 U.S.C. 209(c)(1) and 37 CFR 404.7(a)(1)(i), that the National Institutes of Health, Department of Health and Human Services, is contemplating the grant of a co-exclusive license to practice the inventions embodied in the international patent application WO96/08568 (PCT/US95/12016) related to DHHS reference No. E–157–94/3, entitled "Cloning and expression of cDNA for human dihydropyrimidine dehydrogenase," to Oncoscreen GmbH of Jena, Germany.

The prospective co-exclusive license territory may be limited to Europe and the field of use may be limited to *in-vitro* diagnostics.

DATES: Only written comments and/or license applications which are received by the National Institutes of Health on or before May 17, 2002, will be considered.

ADDRESSES: Requests for copies of the patent, inquiries, comments and other materials relating to the contemplated co-exclusive license should be directed to: Matthew B. Kiser, Technology Licensing Specialist, Office of Technology Transfer, National Institutes of Health, 6011 Executive Boulevard, Suite 325, Rockville, MD 20852–3821; Telephone: (301) 496–7056, x224; Facsimile: (301) 402–0220; e-mail: kiserm@od.nih.gov.

SUPPLEMENTARY INFORMATION: The technology relates to the DPD gene. Cancer patients having a DPD deficiency are at risk of a severe toxic reaction to the commonly used anticancer agent 5-fluorouracil (5-FU). Claimed are DPD

genes from human and pig, methods for detecting the level of nucleic acids that encode DPD in patients, and nucleic acids that are useful as probes for this purpose. Also claimed are methods for expressing DPD in heterologous organisms. Expression vectors that employ a DPD nucleic acid as a selectable marker are also claimed.

The prospective co-exclusive license will be royalty-bearing and will comply with the terms and conditions of 35 U.S.C. 209 and 37 CFR 404.7. The prospective co-exclusive license may be granted unless within sixty (60) days from the date of this published notice, the NIH receives written evidence and argument that establish that the grant of the license would not be consistent with the requirements of 35 U.S.C. 209 and 37 CFR 404.7.

Applications for a license in the field of use filed in response to this notice will be treated as objections to the grant of the contemplated co-exclusive license. Comments and objections submitted to this notice will not be made available for public inspection and, to the extent permitted by law, will not be released under the Freedom of Information Act, 5 U.S.C. 552.

Dated: March 8, 2002.

Jack Spiegel,

Director, Division of Technology Development and Transfer, Office of Technology Transfer.

[FR Doc. 02–6417 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–P

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR–4734–N–09]

Notice of Submission of Proposed Information Collection to OMB; Management Reviews of Multifamily Housing Projects

AGENCY: Office of the Chief information Officer, HUD.

ACTION: Notice.

SUMMARY: The proposed information collection requirement described below has been submitted to the Office of Management and Budget (OMB) for review, as required by the Paperwork Reduction Act. The Department is soliciting public comments on the subject proposal.

DATES: *Comments Due Date:* April 17, 2002.

ADDRESSES: Interested persons are invited to submit comments regarding this proposal. Comments should refer to the proposal by name and/or OMB approval number (2502–0178) be sent

to: Joseph F. Lackey, Jr., OMB Desk Officer, Office of Management and Budget, Room 10235, New Executive Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT:

Wayne Eddins, Reports Management Officer, Q, Department of Housing and Urban Development, 451 Seventh Street, Southwest, Washington, DC 20410; e-mail Wayne_Eddinis@HUD.gov; telephone (202) 708–2374. This is not a toll-free number. Copies of the proposed forms and other available documents submitted to OMB may be obtained from Mr. Eddins.

SUPPLEMENTARY INFORMATION: The Department has submitted the proposal for the collection of information, as described below, to OMB for review, as required by the Paperwork Reduction Act (44 U.S.C. Chapter 35). The Notice lists the following information: (1) The title of the information collection proposal; (2) the office of the agency to collect the information; (3) the OMB approval number, if applicable; (4) the description of the need for the information and its proposed use; (5) the agency form number, if applicable; (6) what members of the public will be affected by the proposal; (7) how frequently information submissions will be required; (8) an estimate of the total number of hours needed to prepare the information submission including number of respondents, frequency of response, and hours of response; (9) whether the proposal is new, an extension, reinstatement, or revision of an information collection requirement; and (10) the name and telephone number of an agency official familiar with the proposal and of the OMB Desk Officer for the Department.

This Notice also lists the following information:

Title of Proposal: Management Reviews of Multifamily Housing Projects.

OMB Approval Number: 2502–0178.

Form Numbers: HUD–9834.

Description of the Need for the Information and its Proposed Use:

HUD staff of HUD's agents (Contract Administrators) collect information during on-site reviews by interviewing owners/or management agents of insured and HUD-held projects. The information collected is used to evaluate the quality of management, determine causes of problems, devise corrective actions in order to safeguard the Department's financial interest and ensure that tenants are provided with decent, safe, and sanitary housing.

Respondents: Business or other for-profit, Not-for-profit institutions.

Frequency of Submission: On Occasion.

Reporting Burden:

Number of respondents	×	Frequency of responses	×	Hours per response	=	Burden hours
1,120		1		4		4,480

Total Estimated Burden Hours: 4,480.
Status: Reinstatement, without change.

Authority: Sect. 3507 of the Paperwork Reduction Act of 1995, 44 U.S.C. 35, as amended.

Dated: March 8, 2002.

Wayne Eddins,

*Departmental Reports Management Officer,
Office of the Chief Information Officer.*

[FR Doc. 02-6336 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-72-M

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4734-N-10]

Notice of Submission of Proposed Information Collection to OMB; Relocation and Real Property Acquisition, Recordkeeping Requirements Under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1979

AGENCY: Office of the Chief Information Officer, HUD.

ACTION: Notice.

SUMMARY: The proposed information collection requirement described below has been submitted to the Office of Management and Budget (OMB) for review, as required by the Paperwork Reduction Act. The Department is soliciting public comments on the subject proposal.

DATES: *Comments Due Date:* April 17, 2002.

ADDRESSES: Interested persons are invited to submit comments regarding this proposal. Comments should refer to the proposal by name and/or OMB approval number (2506-0121) be sent to: Joseph F. Lackey, Jr., OMB Desk Officer, Office of management and Budget, Room 10235, New Executive Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT:

Wayne Eddins, Reports Management Officer, Q, Department of Housing and Urban Development, 451 Seventh Street, Southwest, Washington, DC 20410; e-mail Wayne_Eddins@HUD.gov; telephone (202) 708-2374. This is not a toll-free number. Copies of the proposed forms and other available documents submitted to OMB may be obtained from Mr. Eddins.

SUPPLEMENTARY INFORMATION: The Department has submitted the proposal for the collection of information, as described below, to OMB for review, as required by the Paperwork Reduction Act (44 U.S.C. Chapter 35). The Notice lists the following information: (1) The title of the information collection proposal; (2) the office of the agency to collect the information; (3) the OMB approval number, if applicable; (4) the description of the need for the information and its proposed use; (5) the agency form number, if applicable; (6) what members of the public will be affected by the proposal; (7) how frequently information submissions will

be required; (8) an estimate of the total number of hours needed to prepare the information submission including number of respondents, frequency of response, and hours of response; (9) whether the proposal is new, an extension, reinstatement, or revision of an information collection requirement; and (10) the name and telephone number of an agency official familiar with the proposal and of the OMB Desk Officer for the Department.

This Notice also lists the following information:

Title of Proposal: Relocation and Real Property Acquisition, Recordkeeping Requirements under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1979.

OMB Approval Number: 2506-0121.

Form Numbers: None.

Description of the need for the information and its proposed use:

Agencies receiving HUD funding for projects involving relocation of owners or tenants displaced due to a project that includes rehabilitation, demolition, or acquisition of property are subject to the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). Agencies are required to document their compliance with the requirements of the URA and applicable implementing and program regulations.

Respondents. State, Local or Tribal Government.

Frequency of Submission: Recordkeeping.

Reporting Burden:

Number of respondents	×	Frequency of Responses	×	Hours per response	=	Burden hours
2,000		40		3.25		260,000

Total Estimated Burden Hours: 260,000.

Status: Reinstatement, without change.

Authority: Section 3507 of the Paperwork Reduction Act of 1995, 44 U.S.C. 35, as amended.

Dated: March 12, 2002.

Wayne Eddins,

*Departmental Reports Management Officer,
Office of the Chief Information Officer.*

[FR Doc. 02-6337 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-72-M

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4734-N-11]

Notice of Submission of Proposed Information Collection to OMB; Optional Relocation Payment Claim Forms

AGENCY: Office of the Chief Information Officer, HUD.

ACTION: Notice.

SUMMARY: The proposed information collection requirement described below has been submitted to the Office of Management and Budget (OMB) for review, as required by the Paperwork Reduction Act. The Department is soliciting public comments on the subject proposal.

DATES: *Comments Due Date:* April 17, 2002.

ADDRESSES: Interested persons are invited to submit comments regarding this proposal. Comments should refer to the proposal by name and/or OMB approval number (2506-0016) be sent to: Joseph F. Lackey, Jr., OMB Desk Officer, Office of Management and Budget, Room 10235, New Executive Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT: Wayne Eddins, Reports Management Officer, Q, Department of Housing and Urban Development, 451 Seventh Street, Southwest, Washington, DC 20410; e-mail Wayne_Eddins@HUD.gov; telephone (202) 708-2374. This is not a

toll-free number. Copies of the proposed forms and other available documents submitted to OMB may be obtained from Mr. Eddins.

SUPPLEMENTARY INFORMATION: The Department has submitted the proposal for the collection of information, as described below, to OMB for review, as required by the Paperwork Reduction Act (44 U.S.C. Chapter 35). The Notice lists the following information: (1) The title of the information collection proposal; (2) the office of the agency to collect the information; (3) the OMB approval number, if applicable; (4) the description of the need for the information and its proposed use; (5) the agency form number, if applicable; (6) what members of the public will be affected by the proposal; (7) how frequently information submissions will be required; (8) an estimate of the total number of hours needed to prepare the information submission including number of respondents, frequency of response, and hours of response; (9)

whether the proposal is new, an extension, reinstatement, or revision of an information collection requirement; and (10) the name and telephone number of an agency official familiar with the proposal and of the OMB Desk Officer for the Department.

This Notice also lists the following information:

Title of Proposal: Optional Relocation Payment Claim Forms.

OMB Approval Number: 2506-0016.

Form Numbers: HUD-40054, 40055, 40056, 40057, 40058, 40061, and 40072.

Description of the Need for the Information and Its Proposed Use: Application for displacement/relocation assistance for persons (families, individuals, businesses, nonprofit organizations and farms) displaced by certain HUD programs.

Respondents: Individual or households, Business or other for-profit, Not for-profit institutions, Farms.

Frequency of Submission: On occasion.

Reporting Burden:

Number of respondents	×	Frequency of response	×	Hours per response	=	Burden hours
12,800		3		0.8		31,000

Total Estimated Burden Hours: 31,000.

Status: Reinstatement, without change.

Authority: Sect. 3507 of the Paperwork Reduction Act of 1995, 44 U.S.C. 35, as amended.

Dated: March 12, 2002.

Wayne Eddins,

*Departmental Reports Management Officer,
Office of the Chief Information Officer.*

[FR Doc. 02-6338 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-72-M

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4743-N-01]

Notice of Planned Closing of Oakland, CA Post-of-Duty Station

AGENCY: Office of Inspector General, HUD.

ACTION: Notice of Planned Closing of Oakland, California Post-of-Duty Station.

SUMMARY: This notice advises the public that the HUD Office of Inspector General is closing its Oakland, California post-of-duty station, and also provides a cost-benefit analysis of the impact of the closure.

FOR FURTHER INFORMATION CONTACT: Bryan Saddler, Counsel to the Inspector

General, Room 8260, Department of Housing and Urban Development, 451 Seventh Street, SW., Washington, DC 20410, (202) 708-1613. (This is not a toll free number.) A telecommunications device for hearing- and speech-impaired persons (TTY) is available at 1-800-877-8339 (Federal Information Relay Services). (This is a toll-free number.)

SUPPLEMENTARY INFORMATION:

Background

In 1996, HUD's Office of Inspector General (HUD/OIG) established a two person post-of-duty station in Oakland, California, to give direct support to the Oakland, California office's Operation Safe Home (OSH) initiative to combat violent and drug-related crime in public and assisted housing in the city and nearby communities. Although the Oakland post-of-duty station is only about 10 miles from HUD/OIG's San Francisco Regional Office, nationwide experience since the initiation of OSH in 1994 had proven that the best results/impact could be obtained when HUD/OIG Special Agents were physically located in the target city. However, in accordance with the requirements of the Fiscal Year 2002 HUD Appropriations Act (Pub.L. 107-73, approved November 26, 2001), HUD/OIG is terminating OSH and re-deploying staff to focus on investigations involving single-family fraud and property flipping. This

change eliminates the need to maintain a separate post-of-duty station in Oakland, California, and gives HUD/OIG the opportunity to generate cost savings associated with discontinuing an additional office.

Section 7(p) of the Department of Housing and Urban Development Act (42 U.S.C. 3535(p)) provides that a plan for field reorganization, which may involve the closing of any field or regional office, of the Department of Housing and Urban Development may not take effect until 90 days after a cost-benefit analysis of the effect of the plan on the office in question is published in the **Federal Register**. The required cost-benefit analysis should include: (1) An estimate of cost savings anticipated; (2) an estimate of the additional cost which will result from the reorganization; (3) a discussion of the impact on the local economy; and (4) an estimate of the effect of the reorganization on the availability, accessibility, and quality of services provided for recipients of those services.

Legislative history pertaining to section 7(p) indicates that not all reorganizations are subject to the requirements of section 7(p). Congress

stated that “(t)his amendment is not intended to [apply] to or restrict the internal operations or organization of the Department (such as the establishment of new or combination of existing organization units within a field office, the duty stationing of employees in various locations to provide on-site service, or the establishment or closing, based on workload, of small, informal offices such as valuation stations).” (See House Conference Report No. 95-1792, October 14, 1978 at 105-106.)

The two-person duty-station in Oakland, California, is a single purpose duty station, and the duty station is being closed based on workload rather than a reorganization of OIG field offices. Although notice of the closing of a duty station is not subject to the requirement of section 7(p), as supported by legislative history, OIG nevertheless prepared a cost-benefit analysis for its own use in determining whether to proceed with the closing. Through this notice, OIG advises the public of the closing of the Oakland, California duty station and provides the cost-benefit analysis of the impact of the closure.

Impact of the Closure of the Oakland, California Post-of-Duty Station

HUD/OIG considered the costs and benefits of closing the Oakland, California post-of-duty, and is publishing its cost-benefit analysis with this notice. In summary, HUD/OIG has determined that the closure will result in a cost savings, and, as a result of the size and limited function of the office, will cause no appreciable impact on the provision of authorized investigative services/activities in the area (*i.e.*, OSH activities, of course, will be impacted, but HUD/OIG has been directed to terminate these activities).

Cost-Benefit Analysis

A. Cost Savings

The Oakland, California post-of-duty currently costs \$35,617 per year in lease expenses. Thus, closing the post-of-duty will result in an annual savings of at least \$35,617. In addition, by closing the office HUD/OIG will not be required to incur additional costs associated with current plans to install high-speed computer access lines to and on the premises, nor will HUD/OIG incur costs associated with the lease or purchase of duplicative office equipment.

B. Additional Costs

There are no offsetting expenses anticipated. The Special Agents assigned to the Oakland, California post-

of-duty will be reassigned to the San Francisco Regional Office, without need for relocation reimbursement. Further, there is adequate existing office space to accommodate the Special Agents within the San Francisco Regional Office.

C. Impact on Local Economy

The Oakland, California post-of-duty office space is located in government office space: The Federal Court House. Further, the post-of-duty comprises a mere 1290 square feet of space, which can easily be re-leased to other tenants. Moreover, the closure coincides with the normal expiration of HUD/OIG's lease. Thus, no appreciable impact on the local economy is anticipated.

D. Effect on Availability, Accessibility and Quality of Services Provided to Recipients of Those Services

The establishment of the Oakland, California post-of-duty was based entirely on the needs of the HUD/OIG to have Special Agents in closer proximity to OSH activities conducted in the Oakland area. These activities are being terminated. Further, as was the case prior to 1996, fraud investigations in the Oakland area can be cost-effectively addressed by agents assigned to the San Francisco Regional Office which is about 10 miles away.

For the reasons stated in this notice, HUD/OIG intends to proceed to close its Oakland, California post-of-duty station at the expiration of the 90-day period from the date of publication of this notice.

Dated: March 8, 2002.

David C. Williams,

Acting Inspector General.

[FR Doc. 02-6334 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-78-P

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4743-N-02]

Notice of Planned Closing of Tacoma, Post-of-Duty Station

AGENCY: Office of Inspector General, HUD.

ACTION: Notice of planned closing of Tacoma, post-of-duty station.

SUMMARY: This notice advises the public that the HUD Office of Inspector General is closing its Tacoma, Washington post-of-duty station, and also provides a cost-benefit analysis of the impact of the closure.

FOR FURTHER INFORMATION CONTACT:

Bryan Saddler, Counsel to the Inspector General, Room 8260, Department of

Housing and Urban Development, 451 Seventh Street, SW., Washington, DC 20410, (202) 708-1613. (This is not a toll free number.) A telecommunications device for hearing- and speech-impaired persons (TTY) is available at 1-800-877-8339 (Federal Information Relay Services). (This is a toll-free number.)

SUPPLEMENTARY INFORMATION:

Background

In 1998, HUD's Office of the Inspector General (HUD/OIG) established a single person post-of-duty in Tacoma, Washington, to give direct support to the Tacoma, Washington office's Operation Safe Home (OSH) initiative to combat violent and drug-related crime in public and assisted housing in the city and nearby communities. Although Tacoma, Washington, is only about 30 miles from Seattle, Washington, where the HUD/OIG regional office is located, nationwide experience since the initiation of OSH in 1994 had proven that the best results/impact could be obtained when a HUD/OIG Special Agent was physically located in the target city. However, in accordance with the requirements of the Fiscal Year 2002 HUD Appropriations Act (Pub.L. 107-73, approved November 26, 2001), HUD/OIG is terminating OSH and re-deploying staff to focus on investigations involving single-family fraud and property flipping. This change eliminates the need to maintain a separate post-of-duty station in Tacoma, Washington, and gives HUD/OIG the opportunity to generate cost savings associated with discontinuing an additional office.

Section 7(p) of the Department of Housing and Urban Development Act (42 U.S.C. 3535(p)) provides that a plan for field reorganization, which may involve the closing of any field or regional office, of the Department of Housing and Urban Development may not take effect until 90 days after a cost-benefit analysis of the effect of the plan on the office in question is published in the **Federal Register**. The required cost-benefit analysis should include: (1) An estimate of cost savings anticipated; (2) an estimate of the additional cost which will result from the reorganization; (3) a discussion of the impact on the local economy; and (4) an estimate of the effect of the reorganization on the availability, accessibility, and quality of services provided for recipients of those services.

Legislative history pertaining to section 7(p) indicates that not all reorganizations are subject to the requirements of section 7(p). Congress stated that “[t]his amendment is not intended to [apply] to or restrict the

internal operations or organization of the Department (such as the establishment of new or combination of existing organization units within a field office, the duty stationing of employees in various locations to provide on-site service, or the establishment or closing, based on workload, of small, informal offices such as valuation stations).” (See House Conference Report No. 95–1792, October 14, 1978 at 105–106.)

The one-person duty-station in Tacoma, Washington, is a single purpose duty station, and the duty station is being closed based on workload rather than a reorganization of OIG field offices. Although notice of the closing of a duty station is not subject to the requirement of section 7(p), as supported by legislative history, OIG nevertheless prepared a cost-benefit analysis for its own use in determining whether to proceed with the closing. Through this notice, OIG advises the public of the closing of the Tacoma, Washington duty station and provides the cost-benefit analysis of the impact of the closure.

Impact of the Closure of the Tacoma, Washington Post-of-Duty Station

HUD/OIG considered the costs and benefits of closing the Tacoma, Washington office, and is publishing its cost-benefit analysis with this notice. In summary, HUD/OIG has determined that the closure will result in a cost savings, and, as a result of the size and limited function of the office, will cause no appreciable impact on the provision of authorized investigative services/activities in the area (*i.e.*, OSH activities, of course, will be impacted, but HUD/OIG has been directed to terminate these activities).

Cost-Benefit Analysis

A. Cost Savings

The Tacoma, Washington post-of-duty currently costs \$1,194 per month for the space rental and \$45.39 per month for the telephone service. Thus, closing the post-of-duty will result in an annual savings of \$14,783. In addition, by closing the office HUD/OIG will not be required to incur additional costs associated with current plans to install high-speed computer access lines to and on the premises.

B. Additional Costs

There are no offsetting expenses anticipated. The Special Agent assigned to the Tacoma, Washington post-of-duty will be reassigned to the Seattle Regional Office, without need for relocation reimbursement because the

Special Agent actually resides closer to the Seattle Regional Office than to the Tacoma, Washington post-of-duty. Further, there is adequate existing office space to accommodate the Special Agent within the Seattle Regional Office.

C. Impact on Local Economy

The Tacoma, Washington post-of-duty office space is located in government office space: the Federal Court House. Further, the post-of-duty comprises a mere 354 square feet of space, which can easily be re-leased to other tenants or used by security staff (GSA Law Enforcement) who occupy the adjacent space. Thus, no appreciable impact on the local economy is anticipated.

D. Effect on Availability, Accessibility and Quality of Services Provided to Recipients of Those Services

The establishment of the Tacoma, Washington post-of-duty was based entirely on the needs of the HUD/OIG to have a Special Agent in closer proximity to OSH activities conducted in the Tacoma area. These activities are being terminated. Further, as was the case prior to 1998, fraud investigations in the Tacoma area can be more effectively addressed by agents assigned to the Seattle Regional Office which is about 30 miles away.

For the reasons stated in this notice, HUD/OIG intends to proceed to close its Tacoma, Washington post-of-duty station at the expiration of the 90-day period from the date of publication of this notice.

Dated: March 8, 2002.

David C. Williams,

Acting Inspector General.

[FR Doc. 02–6335 Filed 3–15–02; 8:45 am]

BILLING CODE 4210–78–P

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR–4732–N–03]

Statutory Waiver Granted to New York State for Recovery From the September 11, 2001 Terrorist Attacks

AGENCY: Office of Community Planning and Development, HUD.

ACTION: Notice of waiver granted.

SUMMARY: This notice advises the public of a waiver of statutory provisions granted to the State of New York for the purpose of assisting in the recovery from the September 11, 2001, terrorist attacks on New York City. As described in the **SUPPLEMENTARY INFORMATION** section of this notice, HUD is authorized

by statute to waive statutory and regulatory requirements for this purpose. This notice lists the provisions being waived.

FOR FURTHER INFORMATION CONTACT: Jan C. Opper, Senior Program Officer, Office of Block Grant Assistance, Department of Housing and Urban Development, Room 7286, 451 Seventh Street, SW., Washington, DC 20410, telephone number (202) 708–3587. Persons with hearing or speech impairments may access this number via TTY by calling the Federal Information Relay Service at (800) 877–8339. FAX inquiries may be sent to Mr. Opper at (202) 401–2044. (Except for the “800” number, these telephone numbers are not toll-free.)

SUPPLEMENTARY INFORMATION:

Authority To Grant Waivers

Section 434 of the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 2002 (Pub. L. 107–73, approved November 26, 2001) provides for the use of Community Development Block Grant (CDBG) funds made available from the Emergency Response Fund by the 2001 Emergency Supplemental Appropriations Act for Recovery from and Response to Terrorist Attacks on the United States (Pub. L. 107–38, approved September 18, 2001) to New York State for properties and businesses damaged by, and economic revitalization related to, the September 11, 2001, terrorist attacks on New York City. Section 434 authorizes the Secretary of HUD to waive, or specify alternative requirements for, any provision of any statute or regulation that the Secretary administers in connection with the obligation by the Secretary or use by the recipient of these funds, except for requirements related to fair housing, nondiscrimination, labor standards, and the environment.

The Defense Appropriations Act, 2002 (Pub. L. 107–117) made available an additional \$2.0 billion in CDBG funds subject to section 434. It also stipulated that at least \$500 million of the total be made available for individuals, nonprofits, or small businesses for economic losses from the September 11, 2001 terrorist attacks.

The Department finds that the following waiver is necessary to facilitate the use of at least \$500 million of the \$2.7 billion for economic loss, and that such use is not inconsistent with the overall purpose of the Housing and Community Development Act of 1974, as amended, or the Cranston-Gonzalez National Affordable Housing Act, as amended. Readers are referred to

the Notices published by the Department in the **Federal Register** of January 28, 2002 (67 FR 4164) and February 7, 2002 (67 FR 5845) that enumerated a list of waivers and alternative requirements that were necessary to facilitate the use of the initial disbursement of \$700 million in CDBG funds made available from the Emergency Response Fund.

Description and Justification of Requirements Waived

1. *Waiver of eligibility limitation at Section 105 (a).* The limitation at section 105 (a) of the Housing and Community Development Act of 1974, as amended (42 U.S.C. 5305 (a)) on eligible activities in the CDBG program is waived, in recognition of the requirements of Public Law 107-117, solely to treat "payment of compensation to an individual, nonprofit or small business for economic losses resulting from the September 11, 2001 terrorist attacks on New York City" as a distinct eligible activity. Accordingly, unless the grantee establishes limitations on the use of such payments by individuals, nonprofits or small businesses, CDBG and other crosscutting requirements generally would not apply to such use of payments.

The Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 2002 (Pub. L. 107-73) requires HUD to publish this waiver in the **Federal Register** no later than five days before its effective date. The effective date of this waiver is March 25, 2002.

Dated: March 8, 2002.

Roy A. Bernardi,

Assistant Secretary for Community Planning and Development.

[FR Doc. 02-6333 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-29-P

DEPARTMENT OF THE INTERIOR

Fish and Wildlife Service

Hanford Reach National Monument Federal Advisory Committee; Meeting Notice

AGENCY: Fish and Wildlife Service, Interior.

ACTION: Notice; FACA meeting.

SUMMARY: The Hanford Reach National Monument Federal Advisory Committee will conduct a meeting on Tuesday, March 19, 2002 from 12:30 pm to 4:30 p.m. at the United Way of Benton and Franklin Counties, 401 North Young

Street, Kennewick, WA. The meeting is open to the public and media.

DATES: Verbal comments will be considered during the course of the meeting and written comments will be accepted that are submitted by the close of the meeting.

ADDRESSES: Any member of the public wishing to submit written comments should send those to Mr. Greg Hughes, Designated Federal Officer for the Hanford Reach National Monument (HRNM) Federal Advisory Committee, Hanford Reach National Monument/Saddle Mountain National Wildlife Refuge, 3250 Port of Benton Blvd., Richland, WA 99352; fax (509) 375-0196. Copies of the draft meeting agenda can be obtained from the Designated Federal Officer.

FOR FURTHER INFORMATION CONTACT: Any member of the public wishing further information concerning the meeting should contact Mr. Greg Hughes, Designated Federal Officer for the Hanford Reach National Monument (HRNM) FAC; phone (509) 371-1801, fax (509) 375-0196.

SUPPLEMENTARY INFORMATION: The Hanford Reach National Monument Federal Advisory Committee will review subcommittees formation, and consider examples of previous issues workbooks for the Comprehensive Conservation Plan. The Committee will break into subcommittee groups and begin preliminary discussions in those groups.

Dated: March 11, 2002.

Greg Hughes,

Project Leader, Hanford Reach National Monument.

[FR Doc. 02-6345 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-55-P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

Proposed Agency Information Collection Activities; Comment Request

AGENCY: Bureau of Indian Affairs, Interior.

ACTION: Notice.

SUMMARY: This notice announces that the Office of Indian Education Programs is seeking comments on the renewal of the Information Collection Request for the Johnson-O'Malley Program Annual Report Form, OMB No. 1076-0096, as required by the Paperwork Reduction Act of 1995.

DATES: Submit your comments and suggestions on or before May 17, 2002.

ADDRESSES: Written comments should be sent directly to Garry R. Martin, Bureau of Indian Affairs, Office of Indian Education Programs, 1849 C Street NW., Washington, DC 20240-0001. You may also send comments by facsimile to 202-219-9583.

FOR FURTHER INFORMATION CONTACT: Copies of the information collection may be obtained by contacting Garry R. Martin, 202-208-3478.

SUPPLEMENTARY INFORMATION:

I. Abstract

The information collection is necessary to assess the need for Johnson-O'Malley programs as required by 25 CFR 273.50, Annual Reporting.

II. Request for Comments

Comments are invited on:

(a) Whether the information collection is necessary for the proper performance of the functions of the agency, including whether the information will have practical utility;

(b) The accuracy of the agency's estimate of the burden (hours and cost) of the collection of information, including the validity of the methodology and assumptions used;

(c) Ways to enhance the quality, utility and clarity of the information to be collected; and

(d) Ways to minimize the burden of the collection of the information on the respondents, including through the use of automated collection techniques or other forms of information technology.

Please note that an agency may not sponsor or request, and an individual need not respond to, a collection of information unless it has a valid OMB Control Number.

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval of this information collection. They also will become a matter of public record.

It is our policy to make all comments available to the public for review during the hours of 9 a.m. to 3 p.m., Monday through Friday, except for legal holidays. If you wish to have your name and/or address withheld, you must state this prominently at the beginning of your comments. We will honor your request according to the requirements of the law. All comments from organizations or representatives will be available for review. We may withhold comments from review for other reasons.

III. Data

Title: Johnson-O'Malley Program Annual Report Form.

OMB approval number: 1076-0096.

Frequency: Annually.

Description of respondents: Tribes, tribal organizations, school district education program administrators.

Estimated completion time: 5 hours.

Number of Annual responses: 360.

Annual Burden hours: 1,800 hours.

Dated: February 21, 2002.

Neal A. McCaleb,

Assistant Secretary—Indian Affairs.

[FR Doc. 02-6354 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-6W-P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

Irrigation Rate Adjustment, Colorado River Irrigation Project

AGENCY: Bureau of Indian Affairs, Interior.

ACTION: Notice of Irrigation Operation and Maintenance Rate Adjustment.

SUMMARY: The Bureau of Indian Affairs (BIA) adjusted the excess water rates assessed to customers of the Colorado River Irrigation Project for the 2001 irrigation season. This rate will remain in effect for subsequent irrigation seasons or until we provide notice of a separate rate adjustment.

EFFECTIVE DATE: The new rates were effective July 1, 2001.

FOR FURTHER INFORMATION CONTACT: Jeff Hinkins, Bureau of Indian Affairs, Colorado River Agency, Rt. 1, Box 9-C, Parker, AZ 85334; (928) 669-7111.

SUPPLEMENTARY INFORMATION: A notice of Proposed Rate Adjustment was published in the **Federal Register** on September 25, 2001 at 66 FR 49037. The public and interested parties were provided an opportunity to submit written comments during the 60-day period subsequent to September 25, 2001. No comments were received.

Where Can Information on the Regulatory and Legal Citations in This Notice Be Obtained?

You can contact the Colorado River Irrigation Project office at the location stated in **FOR FURTHER INFORMATION CONTACT** section or you can use the Internet site for the Government Printing Office at <http://www.gpo.gov>.

What Is the Purpose of This Notice?

This notice is to notify you that we adjusted the irrigation assessment rates for one of our irrigation projects. We are publishing this notice in accordance with the BIA's regulations governing its operation and maintenance of irrigation projects, specifically §§ 171.1(e) and 171.1(f) of part 171, subchapter H,

chapter I, of title 25 of the Code of Federal Regulations. These sections provide for the fixing and announcing of the rates for annual operation and maintenance assessments and related information for BIA irrigation projects.

What Authorizes Us to Issue This Notice?

Our authority to issue this notice is vested in the Secretary of the Interior by 5 U.S.C. 301; the Act of August 14, 1914 (38 Stat. 583; 25 U.S.C. 385). The Secretary has in turn delegated this authority to the Assistant Secretary—Indian Affairs in accordance with part 209 of the Department of the Interior's Departmental Manual, Chapter 8.1A, and by memorandum dated January 25, 1994, from the Chief of Staff, Department of the Interior, to Assistant Secretaries and Heads of Bureaus and Offices.

When Does This Schedule Apply To Me?

The schedule applies to you if you irrigated lands within the Colorado River Irrigation Project for the 2001 irrigation season.

What Was the Irrigation Rate for the 2001 Irrigation Season?

The following table shows how we billed you:

Water delivered per acre	Rate for 2001 irrigation season
Up to 5.0 acre-feet	\$37.00
5.0 to 5.5 acre-feet	7.40
Above 5.5 acre-feet	17.00

Consultation and Coordination With Tribal Governments (Executive Order 13175)

The rate adjustment was developed in consultation between the irrigators, the BIA and the Tribal Irrigation Committee (Committee). The Committee was established by the Colorado River Indian Tribes (Tribes) and maintains a membership appointed by the Tribal Council. During the March 2001 Committee meeting, a budget subcommittee was appointed and tasked to specifically review the excess water rate and make recommendations to the Committee for proposed adjustments. The subcommittee developed a method and rate which would maintain an excess water rate consistent with the previously developed budget. The proposed rate was reviewed and approved by the Committee during their May 2001 meeting. On June 19, 2001, a meeting was held between the Tribes and the BIA. During the meeting the

Tribes were informed of the proposed rate adjustment and the impacts associated with this adjustment. The Tribes agreed to the proposed adjustment to the excess water rate and a verifying letter was sent to the Tribes on July 3, 2001.

Throughout the process of reviewing the excess water rate the BIA has relied upon input and consultation with the Tribes through their Irrigation Committee and Water Resource Program activity, to develop an equitable rate for farmers, maximize water conservation and maintain sufficient funds for operation and maintenance of the project.

Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use (Executive Order 13211)

This is a notice for a rate adjustment at a BIA owned and operated irrigation project. This rate adjustment had no significant adverse effects on energy supply, distribution, or use (including a shortfall in supply, price increases, and increase use of foreign supplies) when the proposed rate adjustment was implemented.

Regulatory Planning and Review (Executive Order 12866)

This rate adjustment was not a significant regulatory action and did not need to be reviewed by the Office of Management and Budget under Executive Order 12866.

Regulatory Flexibility Act

This rate making was not a rule for the purposes of the Regulatory Flexibility Act because it was "a rule of particular applicability relating to rates." 5 U.S.C. 601(2).

Unfunded Mandates Reform Act of 1995

This rate adjustment imposed no unfunded mandates on any governmental or private entity and was in compliance with the provisions of the Unfunded Mandates Reform Act of 1995.

Takings (Executive Order 12630)

The Department determined that this rate adjustment did not have significant "takings" implications. The rate adjustment did not deprive the public, state, or local governments of rights or property.

Federalism (Executive Order 13132)

The Department determined that this rate adjustment did not have significant Federalism effects because it pertained solely to Federal-tribal relations and did

not interfere with the roles, rights, and responsibilities of states.

Civil Justice Reform (Executive Order 12988)

In accordance with Executive Order 12988, the Office of the Solicitor determined that this rule did not unduly burden the judicial system and met the requirements of sections 3(a) and 3(b)(2) of the Order.

Paperwork Reduction Act of 1995

This rate adjustment did not affect the collection of information which had been approved by the Office of Information and Regulatory Affairs, Office of Management and Budget, under the Paperwork Reduction Act of 1995. The OMB Control Number is 1076-0141 and expires November 30, 2002.

National Environmental Policy Act

The Department determined that this rate adjustment did not constitute a major Federal action significantly affecting the quality of the human environment and that no detailed statement was required under the National Environmental Policy Act of 1969.

Dated: March 5, 2002.

Neal A. McCaleb,

Assistant Secretary—Indian Affairs.

[FR Doc. 02-6446 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-W7-P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

Land Acquisitions

AGENCY: Bureau of Indian Affairs, Interior.

ACTION: Notice of decision to vacate Final Agency Determination to take land into trust under 25 CFR part 151.

SUMMARY: The Assistant Secretary—Indian Affairs vacates the Final Agency Determination that was published in the **Federal Register** on June 28, 1996, to take approximately 165 acres of land into trust for the Mashantucket Pequot Indian Tribe of Connecticut. This notice is published in the exercise of authority delegated by the Secretary of the Interior to the Assistant Secretary—Indian Affairs by 209 Departmental Manual 8.1.

FOR FURTHER INFORMATION CONTACT: Larry E. Scrivner, Deputy Director, Office of Trust Responsibilities, MS 4513 MIB, 1849 C Street, NW, Washington, DC 20240; Telephone 202-208-5831.

SUPPLEMENTARY INFORMATION: On May 22, 1996, the Assistant Secretary—Indian Affairs made a final decision to acquire approximately 165 acres of land into trust for the Mashantucket Pequot Indian Tribe of Connecticut. A Notice of Final Agency Determination was published in the **Federal Register** on June 28, 1996, 61 FR 33764. The notice provided for judicial review of the administrative decision and stated that the Secretary shall accept title in the name of the United States in trust for the Mashantucket Pequot Indian Tribe the five tracts of land described below no sooner than 30 days after the date of the notice. The Department has not accepted the land into trust due to ongoing litigation. By letter dated February 21, 2002, the Mashantucket Pequot Indian Tribe withdrew its application that requested the Secretary to accept title to the 165 acre parcel into trust.

At the request of the Tribe, our final decision of May 22, 1996, to acquire approximately 165 acres of land into trust for the Mashantucket Pequot Indian Tribe of Connecticut is withdrawn. Effective immediately, the Assistant Secretary—Indian Affairs vacates the Final Agency Determination that was issued on June 28, 1996, to accept title to the land described below into trust for the Mashantucket Pequot Indian Tribe of Connecticut.

New London County, Connecticut

Lot #101 Town of North Stonington
Lot #3 Town of North Stonington
Lot #30 Town of Ledyard
Lot #58 Town of Ledyard
Lot #72 Town of Ledyard
Lot #76 Town of Ledyard.
Lot #82 Town of Ledyard

Dated: March 5, 2002.

Neal A. McCaleb,

Assistant Secretary—Indian Affairs.

[FR Doc. 02-6462 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-W7-P

DEPARTMENT OF THE INTERIOR

Bureau of Reclamation

Cachuma Lake Resource Management Plan, Santa Barbara County, CA

AGENCY: Bureau of Reclamation, Interior.

ACTION: Notice of intent to prepare a draft environmental impact statement (EIS).

SUMMARY: Pursuant to section 102(2) (c) of the National Environmental Policy Act (NEPA), the Bureau of Reclamation (Reclamation) proposes to prepare a draft environmental impact statement

(DEIS) for the Cachuma Lake Resource Management Plan (RMP). The RMP will be issued concurrent with the DEIS. Reclamation will be conducting a public scoping meeting to elicit comments on the scope and issues to be addressed in both the RMP and the DEIS. The date and time of the meeting is listed below. Reclamation is also seeking written comments, as noted below. The Draft RMP and DEIS are expected to be issued in late 2002.

DATES: The scoping meeting will be held on Wednesday, May 1, 2002 at 7 p.m. in Goleta, California.

Written comments on the scope of alternatives and impacts to be considered should be sent to Reclamation at the address below by May 15, 2002.

ADDRESSES: The meeting location is at the Goleta Community Center, 5679 Hollister Avenue, Goleta, California.

Written comments should be sent to Mr. Dan Holsapple, Bureau of Reclamation, South-Central California Area Office, 1243 N Street, Fresno, CA 93721-1813; or by telephone at (559) 487-5409; or faxed to (559) 487-5130 (TDD 559-487-5933).

FOR FURTHER INFORMATION CONTACT: Mr. Dan Holsapple, Bureau of Reclamation, at the above address, telephone: (559) 487-5409.

SUPPLEMENTARY INFORMATION: The Cachuma Project is located along the Santa Ynez River in northern Santa Barbara County, California. It was constructed in the early 1950's by Reclamation under contract with Santa Barbara County Water Agency on behalf of local water purveyors, called the Cachuma Member Units. The project consists of Bradbury Dam, Cachuma Lake, and associated conveyance facilities. The lake is about 3,000 acres in size, surrounded by about 6,500 acres of Federal land. The project is the primary water supply for the communities of Santa Ynez, Santa Barbara, Goleta, Carpinteria, and Montecito. Reclamation executed a contract with Santa Barbara County (County) in 1953 to manage recreation at the lake. The County has developed a 375-acre recreation area on the south shore of the lake with picnicking, boating, hiking, and camping.

Reclamation is preparing an RMP for the Cachuma Project. The RMP will specifically address the County recreation area, including the entire lake and all Government land surrounding the lake. The objective of an RMP is to establish management objectives, guidelines, and actions to be implemented by Reclamation directly, or through its recreation contract, that

will protect the water supply and water quality functions of Cachuma Lake; protect and enhance natural and cultural resources in the Recreation Area, consistent with Federal law and Reclamation policies; and provide recreational opportunities and facilities consistent with the Cachuma Project purposes and Reclamation policies.

The development of the RMP will be performed within the authorities provided by the Congress through the Reclamation Act, Federal Water Project Recreation Act, Reclamation Recreation Management Act, and applicable agency and Department of the Interior policies.

The RMP will be developed based on a comprehensive inventory of environmental resources and Project facilities. It will include an analysis of all resources in the area, identification of land use suitability and capability, and development of management policies, objectives, responsibilities, guidelines, and plans. The overall purpose of an RMP is to foster stewardship of Reclamation lands. The RMP will enable managers to make land use and resource decisions that are consistent with the overall management objectives of Reclamation land and water areas, while meeting the needs of the public. The RMP will assist Reclamation in its efforts to minimize conflicts among the competing interests and types of use at Cachuma Lake.

The plan will be developed with input from other Federal agencies such as the U.S. Fish and Wildlife Service and the U.S. Forest Service, local involved agencies such as Santa Barbara County Parks and Recreation Department and the Cachuma Operations and Maintenance Board (representing the Project Member Units); and the general public. The plan will also be used to guide future recreational uses and administrative arrangements to be considered by Reclamation in its renewal of the recreation contract with Santa Barbara County, in a separate but related process.

The primary emphasis of the RMP will be protecting Cachuma Project water supplies, water quality, and natural resources, while enhancing recreational uses at and surrounding the lake. Specific issue areas to be addressed include (among others): recreational access to the north shore, body-contact recreation, protection of sensitive natural and cultural resources, and grazing practices.

The environmental impacts of the RMP and associated alternatives will be assessed in an EIS that will be prepared concurrent with the RMP. The environmental review will focus on the potential for management actions to

cause adverse environmental impacts to natural and cultural resources such as water quality, endangered species, public safety, and historic resources. It will include an analysis of alternative land, recreation, and natural resource management approaches.

Our practice is to make comments, including names and home addresses of respondents, available for public review. Individual respondents may request that we withhold their home address from public disclosure, which we will honor to the extent allowable by law. There may also be circumstances in which we would withhold a respondent's identity from public disclosure, as allowable by law. If you wish us to withhold your name and/or address, you must state this prominently at the beginning of your comment. We will make all submissions from organizations or businesses, and from individuals identifying themselves as representatives or officials of organizations or businesses, available for public disclosure in their entirety.

Dated: February 28, 2002.

Frank Michny,

Regional Environmental Officer.

[FR Doc. 02-6381 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-MN-P

INTERNATIONAL TRADE COMMISSION

[Inv. No. 337-TA-439]

In the Matter of: Certain HSP Modems, Software and Hardware Components Thereof, and Products Containing Same; Notice of a Commission Determination To Grant a Joint Motion To Terminate the Investigation on the Basis of a Settlement Agreement

AGENCY: International Trade Commission.

ACTION: Notice.

SUMMARY: Notice is hereby given that the U.S. International Trade Commission has determined to grant a joint motion to terminate the above-captioned investigation on the basis of a settlement agreement.

FOR FURTHER INFORMATION CONTACT: Tim Monaghan, Esq., telephone 202-205-3152, Office of the General Counsel, U.S. International Trade Commission, 500 E Street, SW, Washington, DC 20436. Copies of all nonconfidential documents filed in connection with this investigation are or will be available for inspection during official business hours (8:45 a.m. to 5:15 p.m.) in the Office of the Secretary, U.S. International Trade Commission, 500 E

Street SW., Washington, DC 20436, telephone 202-205-2000. General information concerning the Commission may also be obtained by accessing its Internet server, <http://www.usitc.gov>. The public record for this investigation may be viewed on the Commission's electronic docket (EDIS-ON-LINE) at <http://dockets.usitc.gov/eol.public>. Hearing-impaired persons are advised that information on the matter can be obtained by contacting the Commission's TDD terminal on 202-205-1810.

SUPPLEMENTARY INFORMATION: The Commission instituted this investigation on October 11, 2000, based on a complaint filed by PCTEL, Inc. ("PCTEL") of Milpitas, California. The complaint named Smart Link Ltd. of Netanya, Israel and Smart Link Technologies, Inc. of Watertown, Massachusetts (collectively "Smart Link") and ESS Technology, Inc. ("ESS") of Fremont, California as respondents. The complaint alleged that Smart Link and ESS had violated section 337 of the Tariff Act of 1930 by importing into the United States, selling for importation, and/or selling within the United States after importation certain HSP modems, software and hardware components thereof, and products containing the same by reason of infringement of claims 1-2 of U.S. Letters Patent 5,787,305, claims 1-4, 7-8, and 11-15 of U.S. Letters Patent 5,931,950, claims 1, 2, 10, and 15-17 of U.S. Letters Patent 4,841,561, and claims 1, 6-7, 10-12, and 15-19 of U.S. Letters Patent 5,940,459. On June 28, 2001, the Commission determined not to review an ID on the merits terminating the investigation as to respondent Smart Link on the basis of a settlement agreement. On October 18, 2001, the ALJ issued his final ID in the investigation, and on December 6, 2001, the Commission determined to review portions of the final ID and to extend the target date for completion of the investigation by 45 days, to March 4, 2002. On Friday, February 22, 2002, complainant PCTEL and respondent ESS filed a joint motion to terminate the investigation based on a settlement agreement. On March 4, 2002, the Commission determined to extend the target date for completion of the investigation by 17 days, until March 21, 2002, to allow sufficient time for the Commission investigative attorney ("IA") to respond to the motion to terminate and for the Commission to rule on the motion. On March 6, 2002, the IA filed a response in support of the joint motion to terminate. This action is taken under the authority of section 337

of the Tariff Act of 1930, as amended (19 U.S.C. 1337), and sections 210.21 and 210.50 of the Commission's Rules of Practice and Procedure, (19 CFR 210.21 and 210.50)

By order of the Commission.

Issued: March 13, 2002.

Marilyn R. Abbott,

Secretary.

[FR Doc. 02-6461 Filed 3-15-02; 8:45 am]

BILLING CODE 7020-02-P

DEPARTMENT OF JUSTICE

[AG Order No. 2565-2002]

Office of the Attorney General; Homeland Security Advisory System

AGENCY: Department of Justice.

ACTION: Notice.

SUMMARY: The President has directed the Attorney General, in consultation and coordination with the Assistant to the President for Homeland Security, to seek the views of government officials at all levels, public interest groups, and the private sector, on a proposed Homeland Security Advisory System ("HSAS"). The HSAS would provide a comprehensive and effective means to disseminate information to Federal, State, and local authorities and to the American people regarding the risk of terrorist acts. Such a system would provide warnings in the form of a set of graduated "Threat Conditions" that change as the risk of the threat increases. The proposed system would establish five Threat Condition levels, each with a corresponding color, which is provided for clarity. They are, from lowest Threat Condition to highest: Low (Green); Guarded (Blue); Elevated (Yellow); High (Orange); and Severe (Red).

At each Threat Condition level, Federal agencies will implement a corresponding set of protective measures to reduce vulnerability or to increase response capability should a terrorist attack occur. State, local, and private sector parties are encouraged to take appropriate action.

DATES: Comments may be submitted through April 25, 2002.

ADDRESSES: Written comments may be sent to: Director, Federal Bureau of Investigation, Homeland Security Advisory System, Room 7222, 935 Pennsylvania Avenue, NW., Washington, DC 20535. Comments may also be submitted electronically to: HSAScomments@fbi.gov

FOR FURTHER INFORMATION CONTACT: John Collingwood, Federal Bureau of

Investigation, Office of Public and Congressional Affairs at (202) 324-3691.

SUPPLEMENTARY INFORMATION: On March 11, 2002, as part of a series of initiatives to improve coordination and communication among all levels of government and the American public in the fight against terrorism, President Bush signed Homeland Security Presidential Directive 3 (HSPD-3), concerning the Homeland Security Advisory System.

The Attorney General is responsible for developing, implementing, and managing the system. In conjunction with the development of this new system, the Attorney General, at the direction of the President, is opening a 45-day comment period in order to seek the views of officials at all levels of government, law enforcement and the American public.

Ninety days after the conclusion of the comment period, the Attorney General, in coordination with the Director of the Office of Homeland Security, will present a final Homeland Security Advisory System to the President for approval.

The Attorney General specifically seeks comments on the following system.

The Homeland Security Advisory System

The purpose of the Homeland Security Advisory System is to provide a comprehensive and effective means to disseminate information regarding the risk of terrorist acts to Federal, State, and local authorities, and to the American people. The HSAS is intended to create a common vocabulary, context, and structure for an ongoing national discussion with Federal, State and local authorities, private sector industries, and the people of the United States about the nature of the threats that confront the homeland and the appropriate measures that should be taken in response. It seeks to inform and facilitate decisions appropriate to different levels of government and to private citizens at home and at work.

The HSAS is binding on the executive branch. It is suggested, although voluntary, to other levels of government and the private sector.

There are five Threat Conditions, each identified by a description and corresponding color. From lowest to highest, the levels and associated colors are: Low (Green); Guarded (Blue); Elevated (Yellow); High (Orange); and Severe (Red). At each Threat Condition level, Federal departments and agencies will be expected to implement a corresponding set of "Protective

Measures" to further reduce vulnerability or increase response capability during a period of heightened alert. The Threat Condition levels and accompanying Protective Measures are further described below.

The higher the Threat Condition, the greater the risk of a terrorist attack. Risk includes both the probability of an attack occurring and its potential gravity. Threat Conditions are to be assigned by the Attorney General, in consultation with the Assistant to the President for Homeland Security. Except in exigent circumstances, the Attorney General shall seek the views of the appropriate Homeland Security Principals or their subordinates, and other parties as appropriate, on the Threat Condition to be assigned. Threat Conditions may be assigned for the entire Nation, or they may be set for a particular geographic area or industrial sector. Assigned Threat Conditions shall be reviewed at regular intervals to determine whether adjustments are warranted.

For facilities, personnel, and operations inside the territorial United States, all Federal departments, agencies, and offices other than military facilities shall conform their existing threat advisory systems to this system and henceforth administer their systems consistent with the determination of the Attorney General with regard to the Threat Condition in effect.

The assignment of a Threat Condition shall prompt the implementation of an appropriate set of Protective Measures. Protective Measures are the specific steps an organization shall take to reduce its vulnerability or increase its ability to respond during a period of heightened alert. The authority to craft and implement Protective Measures rests with the Federal departments and agencies. It is recognized that departments and agencies may have several preplanned sets of responses to a particular Threat Condition to facilitate a rapid, appropriate, and tailored response. Department and agency heads are responsible for developing their own Protective Measures and other antiterrorism or self-protection and continuity plans, and resourcing, rehearsing, documenting, and maintaining these plans. Likewise, they retain the authority to respond, as necessary, to risks, threats, incidents, or events at facilities within the specific jurisdiction of their department or agency, and, as authorized by law, to direct agencies and industries to implement their own Protective Measures. They shall continue to be responsible for taking all appropriate proactive steps to reduce

the vulnerability of their personnel and facilities to terrorist attack. Federal department and agency heads shall submit an annual written report to the President, through the Assistant to the President for Homeland Security, describing the steps they have taken to develop and implement appropriate Protective Measures for each Threat Condition. Governors, mayors, and the leaders of other organizations are encouraged to conduct a similar review of their organization's Protective Measures.

The decision whether to publicly announce Threat Conditions shall be made on a case-by-case basis by the Attorney General in consultation with the Assistant to the President for Homeland Security. Every effort shall be made to share as much information regarding the threat as possible, consistent with the safety of the Nation. The Attorney General shall ensure, consistent with the safety of the Nation, that State and local government officials and law enforcement authorities are provided the most relevant and timely information. The Attorney General shall be responsible for identifying any other information developed in the threat assessment process that would be useful to State and local officials and others and conveying it to them as permitted consistent with the constraints of classification. The Attorney General shall establish a process and a system for conveying relevant information to Federal, State, and local government officials and law enforcement authorities, and the private sector expeditiously.

The Director of Central Intelligence and the Attorney General shall ensure that a continuous and timely flow of integrated threat assessments and reports is provided to the President, the Vice President, Assistant to the President and Chief of Staff, the Assistant to the President for Homeland Security, and the Assistant to the President for National Security Affairs. Whenever possible and practicable, these integrated threat assessments and reports shall be reviewed and commented upon by the wider interagency community.

A decision on which Threat Condition to assign shall integrate a variety of considerations. This integration will rely on qualitative assessment, not quantitative calculation. Higher Threat Conditions indicate greater risk of a terrorist act, with risk including both probability and gravity. Despite best efforts, there can be no guarantee that, at any given Threat Condition, a terrorist attack will not occur. An initial and important factor is

the quality of the threat information itself. The evaluation of this threat information shall include, but not be limited to, the following factors:

1. To what degree is the threat information credible?
2. To what degree is the threat information corroborated?
3. To what degree is the threat specific and/or imminent?
4. How grave are the potential consequences of the threat?

Threat Conditions and Associated Protective Measures

The world has changed since September 11, 2001. We remain a Nation at risk to terrorist attacks and will remain at risk for the foreseeable future. At all Threat Conditions, we must remain vigilant, prepared, and ready to deter terrorist attacks. The following Threat Conditions each represent an increasing risk of terrorist attacks. Beneath each Threat Condition are some suggested Protective Measures, recognizing that the heads of Federal departments and agencies are responsible for developing and implementing appropriate agency-specific Protective Measures:

1. Low Condition (Green). This condition is declared when there is a low risk of terrorist attacks. Federal departments and agencies should consider the following general measures in addition to the agency-specific Protective Measures they develop and implement:

- (a) Refining and exercising as appropriate preplanned Protective Measures;
- (b) Ensuring personnel receive proper training on the Homeland Security Advisory System and specific preplanned department or agency Protective Measures; and
- (c) Institutionalizing a process to assure that all facilities and regulated sectors are regularly assessed for vulnerabilities to terrorist attacks, and all reasonable measures are taken to mitigate these vulnerabilities.

2. Guarded Condition (Blue). This condition is declared when there is a general risk of terrorist attacks. In addition to the Protective Measures taken in the previous Threat Condition, Federal departments and agencies should consider the following general measures in addition to the agency-specific Protective Measures that they will develop and implement:

- (a) Checking communications with designated emergency response or command locations;
- (b) Reviewing and updating emergency response procedures; and

(c) Providing the public with any information that would strengthen its ability to act appropriately.

3. Elevated Condition (Yellow). An Elevated Condition is declared when there is a significant risk of terrorist attacks. In addition to the Protective Measures taken in the previous Threat Conditions, Federal departments and agencies should consider the following general measures in addition to the Protective Measures that they will develop and implement:

- (a) Increasing surveillance of critical locations;
- (b) Coordinating emergency plans as appropriate with nearby jurisdictions;
- (c) Assessing whether the precise characteristics of the threat require the further refinement of preplanned Protective Measures; and
- (d) Implementing, as appropriate, contingency and emergency response plans.

4. High Condition (Orange). A High Condition is declared when there is a high risk of terrorist attacks. In addition to the Protective Measures taken in the previous Threat Conditions, Federal departments and agencies should consider the following general measures in addition to the agency-specific Protective Measures that they will develop and implement:

- (a) Coordinating necessary security efforts with Federal, State, and local law enforcement agencies or any National Guard or other appropriate armed forces organizations;
- (b) Taking additional precautions at public events and possibly considering alternative venues or even cancellation;
- (c) Preparing to execute contingency procedures, such as moving to an alternate site or dispersing their workforce; and
- (d) Restricting threatened facility access to essential personnel only.

5. Severe Condition (Red). A Severe Condition reflects a severe risk of terrorist attacks. Under most circumstances, the Protective Measures for a Severe Condition are not intended to be sustained for substantial periods of time. In addition to the Protective Measures in the previous Threat Conditions, Federal departments and agencies also should consider the following general measures in addition to the agency-specific Protective Measures that they will develop and implement:

- (a) Increasing or redirecting personnel to address critical emergency needs;
- (b) Assigning emergency response personnel and pre-positioning and
- (c) Mobilizing specially trained teams or resources;

(d) Monitoring, redirecting, or constraining transportation systems; and
(e) Closing public and government facilities.

Dated: March 13, 2002.

Larry D. Thompson,

Acting Attorney General.

[FR Doc. 02-6565 Filed 2-15-02; 8:45 am]

BILLING CODE 4410-20-P

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Application

Pursuant to § 1301.33(a) of Title 21 of the Code of Federal Regulations (CFR), this is notice that on September 18, 2001, Chemic Laboratories, Inc., 480 Neponset Street, Building 7C, Canton, Massachusetts 02021, made application by renewal to the Drug Enforcement Administration (DEA) for registration as a bulk manufacturer of cocaine (9041), a basic class of controlled substance listed in Schedule II.

The firm plans to bulk manufacture small quantities of cocaine derivative for a customer.

Any other such applicant and any person who is presently registered with DEA to manufacture such substance may file comments or objections to the issuance of the proposed registration.

Any such comments or objections may be addressed, in quintuplicate, to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration, United States Department of Justice, Washington, DC 20537, Attention: DEA Federal Register Representative (CCR), and must be filed no later than May 17, 2002.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6320 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Registration

By Notice dated October 2, 2001, and published in the **Federal Register** on October 11, 2001, (66 FR 51970), LifePoint, Inc., 10410 Trademark Street, Rancho Cucamonga, California 91730, made application by renewal to the

Drug Enforcement Administration (DEA) to be registered as a bulk manufacturer of the basic classes of controlled substances listed below:

Drug	Schedule
Tetrahydrocannabinols (7370)	I
Amphetamine (1100)	II
Methamphetamine (1105)	II
Phencyclidine (7471)	II
Benzoylcegonine (9180)	II
Morphine (9300)	II

The firm plans to use gram quantities of the listed controlled substances to manufacture drug abuse test kits.

No comments or objections have been received. DEA has considered the factors in Title 21, United States Code, section 823(a) and determined that the registration of LifePoint, Inc. to manufacture the listed controlled substances is consistent with the public interest at this time. DEA has investigated the firm on a regular basis to ensure that the company's continued registration is consistent with the public interest. These investigations have included inspection and testing of the company's physical security systems, audits of the company's records, verification of the company's compliance with State and local laws, and a review of the company's background and history. Therefore, pursuant to 21 U.S.C. 823 and 28 CFR 0.100 and 0.104, the Deputy Assistant Administrator, Office of Diversion Control, hereby orders that the application submitted by the above firm for registration as a bulk manufacturer of the basic classes of controlled substances listed above is granted.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6322 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Registration

By Notice dated August 9, 2001, and published in the **Federal Register** on August 10, 2001, (66 FR 42239), Lilly Del Caribe, Inc., Chemical Plant, Kilometer 146.7, State Road 2, Mayaguez, Puerto Rico 00680, made application by renewal to the Drug Enforcement Administration (DEA) to be registered as bulk manufacturer of dextropropoxyphene (9273), a basic

class of controlled substance listed in Schedule II.

The firm plans to bulk manufacture product for distribution to its customers.

No comments or objections have been received. DEA has considered the factors in Title 21, United States Code, section 832(a) and determined that the registration of Lilly Del Caribe, Inc., to manufacture dextropropoxyphene is consistent with the public interest at this time. DEA has investigated Lilly Del Caribe, Inc. on a regular basis to ensure that the company's continued registration is consistent with the public interest. This investigation included inspection and testing of the company's physical security systems, audits of the company's records, verification of the company's compliance with state and local laws, and a review of the company's background and history. Therefore, pursuant to 21 U.S.C. 823 and 28 CFR 0.100 and 0.104, the Deputy Assistant Administrator, Office of Diversion Control, hereby orders that the application submitted by the above firm for registration as a bulk manufacturer of the basic class of controlled substances listed above is granted.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6323 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Application

Pursuant to Section 1301.33(a) of Title 21 of the Code of Federal Regulations (CFR), this is notice that on August 13, 2001, Mallinckrodt, Inc., Mallinckrodt & Second Streets, St. Louis, Missouri 63147, made application by letter to the Drug Enforcement Administration (DEA) for registration as a bulk manufacturer of the basic classes of controlled substances listed below:

Drug	Schedule
Codeine-N-oxide (9053)	I
Difenoxin (9168)	I
Morphine-N-oxide (9307)	I
Normorphine (9313)	I
Norlevorphanol (9634)	I
Benzoylcegonine (9180)	II

The firm plans to manufacture the controlled substances as an analytical reference standard to be utilized

internally and for sale to other companies.

Any other such applicant and any person who is presently registered with DEA to manufacture such substances may file comments or objections to the issuance of the proposed registration.

Any such comments or objections may be addressed, in quintuplicate, to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration, United States Department of Justice, Washington, DC 20537, Attention: DEA Federal Registered Representative (CCR), and must be filed no later than May 17, 2002.

Dated: December 28, 2001.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6324 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Importation of Controlled Substances; Notice of Application

Pursuant to section 1008 of the Controlled Substances Import and Export Act (21 U.S.C. 958(i)), the Attorney General shall, prior to issuing a registration under this Section to a bulk manufacturer of a controlled substance in Schedule I or II and prior to issuing a regulation under section 1002(a) authorizing the importation of such a substance, provide manufacturers holding registrations for the bulk manufacture of the substance an opportunity for a hearing.

Therefore, in accordance with 1301.34 of Title 21, Code of Federal Regulations (CFR), notice is hereby given that on September 5, 2001, Roxane Laboratories, Inc., 1809 Wilson Road, PO. Box 16532, Columbus, Ohio 43216-6532, made application by renewal to the Drug Enforcement Administration to be registered as an importer of cocaine (9041), a basic class of controlled substance listed in Schedule II.

The firm plans to import cocaine to manufacture topical solutions for distribution to customers.

Any manufacturer holding, or applying for, registration as a bulk manufacturer of this basic class of controlled substance may file written comments on or objections to the application described above and may, at the same time, file a written request for a hearing on such application in accordance with 21 CFR 1301.43 in

such form as prescribed by 21 CFR 1316.47.

Any such comments, objections or requests for a hearing may be addressed, in quintuplicate, to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration, United States Department of Justice, Washington, DC 20537, Attention: DEA Federal Register Representative (CCR), and must be filed no later than April 17, 2002.

This procedure is to be conducted simultaneously with and independent of the procedures described in 21 CFR 1301.34(b), (c), (d), (e), and (f). As noted in a previous notice at 40 FR 43745-46 (September 23, 1975), all applicants for registration to import the basic class of any controlled substance in Schedule I or II are and will continue to be required to demonstrate to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration that the requirements for such registration pursuant to 21 U.S.C. 958(a), 21 U.S.C. 823(a), and 21 CFR 1301.34(a), (b), (c), (d), (e), and (f) are satisfied.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6321 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF LABOR

Occupational Safety and Health Administration

[Docket No. ICR-1218-0072(2002)]

Hazard Communication Standard; Extension of the Office of Management and Budget's (OMB) Approval of Information-Collection (Paperwork) Requirements

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

ACTION: Request for comments.

SUMMARY: OSHA solicits comments concerning its proposal to decrease the total burden hour estimates for, and to extend OMB approval of, the collection-of-information requirements specified by the Hazard Communication Standard (HCS) (29 CFR 1910.1200; 1915.1200; 1917.28; 1918.90; 1926.59; 1928.21).¹

¹ Based on its assessment of the paperwork requirements contained in this standard, the Agency estimates that the total burden hours decreased compared to its previous burden-hour estimate. Under this notice, OSHA is *not* proposing to revise these paperwork requirements in any

The HCS requires employers to establish written hazard communication programs to transmit information on the hazards of chemicals to their employees by means of labels on containers, material safety data sheets, and training programs.

DATES: Submit written comments on or before May 17, 2002.

ADDRESSES: Submit written comments to the Docket Office, Docket No. ICR-1218-0072(2002), OSHA, U.S. Department of Labor, Room N-2625, 200 Constitution Avenue, NW., Washington, DC 20210; telephone (202) 693-2350. Commenters may transmit written comments of 10 pages or less by facsimile to (202) 693-1648.

FOR FURTHER INFORMATION CONTACT:

Todd Owen, Directorate of Policy, OSHA, U.S. Department of Labor, Room N-3641, 200 Constitution Avenue, NW., Washington, DC 20210; telephone: (202) 693-2444. A copy of the Agency's Information-Collection Request (ICR) supporting the need for the information collections specified in the Hazard Communication Standard is available for inspection and copying in the Docket Office, or by requesting a copy from Todd Owen at (202) 693-2444. For electronic copies of the ICR contact OSHA on the Internet at <http://www.osha.gov/comp-links.html>, and select "Information Collection Requests."

SUPPLEMENTARY INFORMATION:

I. Background

The Department of Labor, as part of its continuing effort to reduce paperwork and respondent (i.e. employer) burden, conducts a preclearance consultation program to provide the public with an opportunity to comment on proposed and continuing information-collection requirements in accordance with the Paperwork Reduction Act of 1995 (PRA-95) (44 U.S.C. 3506(c)(2)(A)). This program ensures that information is in the desired format, reporting burden (time and costs) is minimal, collection instruments are clearly understood, and OSHA's estimate of the information collection burden is correct. The Occupational Safety and Health Act of 1970 (the Act) authorizes information collection by employers as necessary or appropriate for enforcement of the Act or for developing information regarding the causes and prevention of occupational injuries, illnesses, and accidents. (29 U.S.C. 657.)

The information-collection requirements in the Hazard

manner, only to decrease the burden-hour estimate imposed by the existing paperwork requirements.

Communication Standard ensures that the hazards of all chemicals produced or imported are evaluated and that information concerning their hazards is transmitted to employees and downstream employers. The Standard requires chemical manufacturers and importers to evaluate chemicals they produce or import to determine if they are hazardous; for those chemicals determined to be hazardous, material safety data sheets and warning labels must be developed. Employers are required to establish hazard communication programs, to transmit information on the hazards of chemicals to their employees by means of labels on containers, material safety data sheets and training programs.

Implementation of these collection of information requirements will ensure all employees have the "right-to-know" the hazards and identities of the chemicals they work with and will reduce the incidence of chemically-related occupational illnesses and injuries.

II. Special Issues for Comment

OSHA has particular interest in comments on the following issues:

- Whether the information collection requirements are necessary for the proper performance of the Agency's functions, including whether the information is useful;
- The accuracy of OSHA's estimate of the burden (time and costs) of the information collection requirements, including the validity of the methodology and assumptions used;
- The quality, utility, and clarity of the information collected; and
- Ways to minimize the burden on employers who must comply, for example, by using automated, or other technological information-collection and -transmission techniques.

III. Proposed Actions

OSHA is requesting to decrease the existing burden-hour estimate for, and to extend OMB approval of, the collection-of-information requirements specified by the Standard. In this regard, the Agency is requesting to decrease the current burden hour estimate from 7,560,232 hours to 7,498,766 hours, a total decrease of 61,466 hours. Based on more recent data, the Agency reduced the number of establishments, shipped containers, and in-plant containers used to calculate the burden hour and cost estimates. OSHA will summarize the comments submitted in response to this notice, and will include this summary in its request to OMB to extend its approval of these information-collection requirements.

Type of Review: Extension of currently approved information-collection requirements.

Title: Hazard Communication Standard.

OMB Number: 1218-0072.

Affected Public: Business or other for-profit; not-for-profit institutions; Federal government; State, local or tribal governments.

Number of Respondents: 6,035,925.

Frequency: On occasion.

Average Time per response: Varies from approximately 10 minutes for establishments to obtain and maintain material safety data sheets to 8 hours for manufacturers or importers to conduct a hazard determination.

Estimated Total Burden Hours: 7,498,766 hours.

Estimated Cost (Operation and Maintenance): \$247,187.

IV. Authority and Signature

John L. Henshaw, Assistant Secretary of Labor for Occupational Safety and Health, directed the preparation of this notice. The authority for this notice is the Paperwork Reduction Act of 1995 (44 U.S.C. 3506), and Secretary of Labor's Order No. 3-2000 (65 FR 50017).

Signed at Washington, DC on March 8, 2002.

John L. Henshaw,

Assistant Secretary of Labor.

[FR Doc. 02-6449 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-26-M

DEPARTMENT OF LABOR

Occupational Safety and Health Administration

[Docket No. NRTL3-92]

TUV Rheinland of North America, Inc., Renewal of Recognition

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

ACTION: Notice.

SUMMARY: This notice announces the Agency's final decision on the application of the TUV Rheinland of North America, Inc. (TUV), for renewal of its recognition as a Nationally Recognized Testing Laboratory under 29 CFR 1910.7.

EFFECTIVE DATE: The renewal becomes effective on March 18, 2002 and will be valid until March 19, 2007, unless terminated or modified prior to that date, in accordance with 29 CFR 1910.7.

FOR FURTHER INFORMATION CONTACT: Bernard Pasquet or Sherrey Nicolas, Office of Technical Programs and

Coordination Activities, NRTL Program, Occupational Safety and Health Administration, U.S. Department of Labor, 200 Constitution Avenue, NW., Room N3653, Washington, DC 20210, or phone (202) 693-2110.

SUPPLEMENTARY INFORMATION:

Notice of Final Application

The Occupational Safety and Health Administration (OSHA) hereby gives notice of the renewal of recognition of TUV Rheinland of North America, Inc. (TUV), as a Nationally Recognized Testing Laboratory (NRTL). The NRTL's scope of recognition may be found in OSHA's informational web page for the NRTL (<http://www.osha-slc.gov/dts/otpc/nrtl/tuv.html>).

OSHA recognition of an NRTL signifies that the organization has met the legal requirements in Section 1910.7 of Title 29, Code of Federal Regulations (29 CFR 1910.7). Recognition is an acknowledgment that the organization can perform independent safety testing and certification of the specific products covered within its scope of recognition and is not a delegation or grant of government authority. As a result of recognition, employers may use products "properly certified" by the NRTL to meet OSHA standards that require testing and certification.

The Agency processes applications by an NRTL for initial recognition or for expansion or renewal of this recognition following requirements in Appendix A to 29 CFR 1910.7. This appendix requires that the Agency publish two notices in the **Federal Register** in processing an application. In the first notice, OSHA announces the application and provides its preliminary finding and, in the second notice, the Agency provides its final decision on the application. These notices set forth the NRTL's scope of recognition or modifications of that scope.

TUV Rheinland of North America, Inc., is a privately held Product Safety and Quality Assurance Testing firm with offices throughout the United States and Canada. TUV is wholly owned by TUV Rheinland e. V. of Cologne, Germany. TUV is a U.S. corporation incorporated in the state of Delaware in 1983.

TUV received its recognition as an NRTL on August 16, 1995 (60 FR 42594), for a period of five years ending August 16, 2000. Appendix A to 29 CFR 1910.7 stipulates that the period of recognition of an NRTL is five years and that an NRTL may renew its recognition by applying not less than nine months, nor more than one year, before the expiration date of its current recognition. TUV submitted its renewal

request on November 16, 1999 (see Exhibit 23), within the time allotted, and TUV retains its recognition pending OSHA's final decision in this renewal process.

In processing TUV's request, OSHA performed an on-site review of TUV's facility listed below. Following the on-site evaluation, NRTL Program staff recommended the renewal of TUV's recognition (see Exhibit 24).

OSHA published the required notice in the **Federal Register** on January 28, 2002 (67 FR 3913), to announce TUV's renewal request. This notice included a preliminary finding that TUV could meet the requirements in 29 CFR 1910.7 for renewal of its recognition and invited public comment by February 15. OSHA received no comments concerning this notice.

The previous notice published by OSHA for TUV's recognition covered a modification to its scope of recognition, which became effective on September 12, 2001 (66 FR 47505). The following **Federal Register** notices related to TUV's recognition have also been published by OSHA to address an expansion of its recognition for additional standards or programs: a request announced on March 2, 2000 (65 FR 11197), and granted on June 8, 2000 (65 FR 39946); and requests announced on December 12, 1997 (62 FR 65446), and January 8, 1998 (63 FR 1127), and granted on April 2, 1998 (63 FR 16280). The renewal incorporates all recognitions granted to TUV through the date of publication of the preliminary finding.

You may obtain or review copies of all public documents pertaining to the TUV application by contacting the Docket Office, Occupational Safety and Health Administration, U.S. Department of Labor, 200 Constitution Avenue, NW., Room N2625, Washington, DC 20210. You should refer to Docket No. NRTL3-92, the permanent record of public information on the TUV recognition.

The current address of the TUV testing facility already recognized by OSHA is: TUV Rheinland of North America, Inc., 12 Commerce Road, Newtown, Connecticut 06470.

Programs and Procedures

The renewal of recognition includes TUV's continued use of the following supplemental programs and procedures, based upon the criteria detailed in the March 9, 1995 **Federal Register** notice (60 FR 12980, 3/9/95). This notice lists nine (9) programs and procedures (collectively, programs), eight of which an NRTL may use to control and audit, but not actually to generate, the data

relied upon for product certification. An NRTL's initial recognition will always include the first or basic program, which requires that all product testing and evaluation be performed in-house by the NRTL that will certify the product. OSHA has already recognized TUV for these programs, which are listed, as shown below, in OSHA's informational web page on the TUV recognition (<http://www.osha-slc.gov/dts/otpca/nrtl/tuv.html>).

Program 2: Acceptance of testing data from independent organizations, other than NRTLs.

Program 3: Acceptance of product evaluations from independent organizations, other than NRTLs.

Program 4: Acceptance of witnessed testing data.

Program 8: Acceptance of product evaluations from organizations that function as part of the International Electrotechnical Commission Certification Body (IEC-CB) Scheme.

Program 9: Acceptance of services other than testing or evaluation performed by subcontractors or agents.

OSHA developed these programs to limit how an NRTL may perform certain aspects of its work and to permit the activities covered under a program only when the NRTL meets certain criteria. In this sense, they are special conditions that the Agency places on an NRTL's recognition. OSHA does not consider these programs in determining whether an NRTL meets the requirements for recognition under 29 CFR 1910.7. However, these programs help to define the scope of that recognition.

Existing Condition

Currently, OSHA imposes the following condition on its recognition of TUV as an NRTL, and continues to impose the condition as part of the renewal. This condition applies solely to TUV's operations as an NRTL and is in addition to any other condition that OSHA normally imposes in its recognition of an organization as an NRTL. This condition is listed first under the "Conditions" section below and provides as follows:

TUV must have specific written testing procedures in place before testing products covered by any test standard for which it is recognized and must use these procedures in testing and certifying those products.

Final Decision and Order

The NRTL Program staff has examined the application, the assessor's report, and other pertinent information. Based upon this examination and the assessor's recommendation, OSHA finds that the TUV Rheinland of North

America, Inc., has met the requirements of 29 CFR 1910.7 for renewal of its NRTL recognition. The renewal applies to the site listed above. In addition, it covers the test standards listed below, and it is subject to the limitations and conditions, also listed below. Pursuant to the authority in 29 CFR 1910.7, OSHA hereby renews the recognition of TUV, subject to these limitations and conditions.

Limitations

OSHA limits the renewal of recognition of TUV to the site listed above. OSHA further limits the renewal of recognition of TUV to testing and certification of products for demonstration of conformance to the test standards listed below. OSHA has determined that each test standard meets the requirements for an appropriate test standard, within the meaning of 29 CFR 1910.7(c).

UL 22 Amusement and Gaming Machines
 UL 48 Electric Signs
 UL 67 Panelboards
 UL 73 Motor-Operated Appliances
 UL 82 Electric Gardening Appliances
 UL 122 Photographic Equipment
 UL 130 Electric Heating Pads
 UL 136 Pressure Cookers
 UL 141 Garment Finishing Appliances
 UL 153 Portable Electric Lamps
 UL 174 Household Electric Storage Tank Water Heaters
 UL 197 Commercial Electric Cooking Appliances
 UL 250 Household Refrigerators and Freezers
 UL 298 Portable Electric Hand Lamps
 UL 430 Waste Disposers
 UL 469 Musical Instruments and Accessories
 UL 471 Commercial Refrigerators and Freezers
 UL 474 Dehumidifiers
 UL 482 Portable Sun/Heat Lamps
 UL 499 Electric Heating Appliances
 UL 506 Specialty Transformers
 UL 507 Electric Fans
 UL 508 Industrial Control Equipment
 UL 508C Power Conversion Equipment
 UL 541 Refrigerated Vending Machines
 UL 544 Electric Medical and Dental Equipment
 UL 561 Floor Finishing Machines
 UL 583 Electric-Battery-Powered Industrial Trucks
 UL 621 Ice Cream Makers
 UL 696 Electric Toys
 UL 697 Toy Transformers
 UL 745 1 Portable Electric Tools
 UL 745 2 1 Particular Requirements of Drills
 UL 745 2 2 Particular Requirements for Screwdrivers and Impact Wrenches
 UL 745 2 3 Particular Requirements for Grinders, Polishers, and Disk-Type Sanders
 UL 745 2 4 Particular Requirements for Sanders
 UL 745 2 5 Particular Requirements for Circular Saws and Circular Knives

UL 745 2 6 Particular Requirements for Hammers

UL 745 2 8 Particular Requirements for Shears and Nibblers

UL 745 2 9 Particular Requirements for Tappers

UL 745 2 11 Particular Requirements for Reciprocating Saws

UL 745 2 12 Particular Requirements for Concrete Vibrators

UL 745 2 14 Particular Requirements for Planers

UL 745 2 17 Particular Requirements for Routers and Trimmers

UL 745 2 30 Particular Requirements for Staplers

UL 745 2 31 Particular Requirements for Diamond Core Drills

UL 745 2 32 Particular Requirements for Magnetic Drill Presses

UL 745 2 33 Particular Requirements for Portable Bandsaws

UL 745 2 34 Particular Requirements for Strapping Tools

UL 745 2 35 Particular Requirements for Drain Cleaners

UL 745 2 36 Particular Requirements for Hand Motor Tools

UL 745 2 37 Particular Requirements for Plate Jointers

UL 749 Household Dishwashers

UL 751 Vending Machines

UL 763 Motor-Operated Commercial Food Preparing Machines

UL 775 Graphic Arts Equipment

UL 778 Motor Operated Water Pumps

UL 826 Household Electric Clocks

UL 858 Household Electric Ranges

UL 859 Household Electric Personal Grooming Appliance

UL 867 Electrostatic Air Cleaners

UL 875 Electric Dry Bath Heaters

UL 921 Commercial Electric Dishwashers

UL 923 Microwave Cooking Appliances

UL 935 Fluorescent-Lamp Ballasts

UL 961 Electric Hobby and Sports Equipment

UL 982 Motor-Operated Household Food Preparing Machines

UL 984 Hermetic Refrigerant Motor-Compressors

UL 987 Stationary and Fixed Electric Tools

UL 1004 Electric Motors

UL 1005 Electric Flatirons

UL 1012 Power Units Other than Class Two

UL 1017 Vacuum Cleaning Machines and Blower Cleaners

UL 1018 Electric Aquarium Equipment

UL 1026 Electric Household Cooking and Food-Serving Appliances

UL 1028 Hair Clipping and Shaving Appliances

UL 1042 Electric Baseboard Heating Equipment

UL 1081 Swimming Pool Pumps, Filters and Chlorinators

UL 1082 Household Electric Coffee Makers and Brewing-Type Appliances

UL 1083 Household Electric Skillets and Frying-Type Appliances

UL 1230 Amateur Movie Lights

UL 1236 Battery Chargers for Charging Engine-Starter Batteries

UL 1240 Electric Commercial Clothes-Drying Equipment

UL 1278 Movable and Wall-or Ceiling-Hung Electric Room Heaters

UL 1310 Class 2 Power Units

UL 1409 Low-Voltage Video Products Without Cathode-Ray-Tube Displays

UL 1411 Transformers and Motor Transformers for Use In Audio-, Radio-, and Television-Type Appliances

UL 1418 Implosion-Protected Cathode-Ray Tubes for Television-Type Appliances

UL 1419 Professional Video and Audio Equipment

UL 1431 Personal Hygiene and Health Care Appliances

UL 1445 Electric Water Bed Heaters

UL 1459 Telephone Equipment

UL 1559 Insect-Control Equipment, Electrocuting Type

UL 1561 Dry Type General Purpose and Power Transformers

UL 1563 Electric Spas, Equipment Assemblies, and Associated Equipment

UL 1564 Industrial Battery Chargers

UL 1570 Fluorescent Lighting Fixtures

UL 1571 Incandescent Lighting Fixtures

UL 1572 High Intensity Discharge Lighting Fixtures

UL 1573 Stage and Studio Lighting Units

UL 1574 Track Lighting Systems

UL 1585 Class 2 and Class 3 Transformers

UL 1594 Sewing and Cutting Machines

UL 1598 Luminaries

UL 1647 Motor-Operated Massage and Exercise Machines

UL 1693 Electric Radiant Heating Panels and Heating Panel Sets

UL 1727 Commercial Electric Personal Grooming Appliances

UL 1776 High-Pressure Cleaning Machines

UL 1786 Nightlights

UL 1795 Hydromassage Bathtubs

UL 1838 Low Voltage Landscape Lighting Systems

ANSI/UL 1950 Information Technology Equipment Including Electrical Business Equipment

UL 1995 Heating and Cooling Equipment

UL 2021 Fixed and Location-Dedicated Electric Room Heaters

UL 2157 Electric Clothes Washing Machines and Extractors

UL 2158 Electric Clothes Dryers

UL 2601-1 Medical Electrical Equipment; Part 1: General Requirements for Safety

UL 3101-1 Electrical Equipment for Laboratory Use; Part 1: General Requirements

UL 3111-1 Electrical Measuring and Test Equipment; Part 1: General Requirements

UL 3121-1 Process Control Equipment

UL 6500 Audio/Video and Musical Instrument Apparatus for Household, Commercial, and Similar General Use

UL 8730-1 Electrical Controls for Household and Similar Use; Part 1: General Requirements

UL 8730-2-3 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Ballasts for Tubular Fluorescent Lamps

UL 8730-2-4 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Motor Compressors or Hermetic and Semi-Hermetic Type

UL 8730-2-8 Automatic Electrical Controls for Household and Similar Use; Part 2:

Particular Requirements for Electrically Operated Water Valves

UL 60335-1 Safety of Household and Similar Electrical Appliances, Part 1; General Requirements

At the time of preparation of the preliminary notice, some of the test standards for which OSHA currently recognizes TUV, and which are listed above, have been withdrawn or replaced by the standards developing organization. Under OSHA policy regarding such withdrawn or replaced test standards, OSHA can no longer recognize the NRTL for the test standards but the NRTL may request recognition for comparable test standards, i.e., other appropriate test standards covering similar types of product testing. However, a number of other NRTLs also are recognized for these withdrawn or replaced standards. As a result, OSHA will publish a separate notice to make the appropriate substitutions for TUV and the other NRTLs that were recognized for these standards.

OSHA's recognition of TUV, or any NRTL, for a particular test standard is limited to equipment or materials (i.e., products) for which OSHA standards require third party testing and certification before use in the workplace. Consequently, an NRTL's scope of recognition excludes any product(s) falling within the scope of a test standard for which OSHA has no NRTL testing and certification requirements.

Many of the test standards listed above are approved as American National Standards by the American National Standards Institute (ANSI). However, for convenience in compiling the list, we use the designation of the standards developing organization (e.g., UL 1004) for the standard, as opposed to the ANSI designation (e.g., ANSI/UL 1004). Under our procedures, an NRTL recognized for an ANSI-approved test standard may use either the latest proprietary version of the test standard or the latest ANSI version of that standard, regardless of which version appears in the list of test standards found in OSHA's informational web page for the NRTL. Contact ANSI or the ANSI web site (<http://www.ansi.org>) and click "NSSN" to find out whether or not a test standard currently is ANSI-approved.

Conditions

TUV Rheinland of North America, Inc., must also abide by the following conditions of the recognition, in addition to those already required by 29 CFR 1910.7:

TUV must have specific written testing procedures in place before testing products covered by any test standard for which it is recognized and must use these procedures in testing and certifying those products;

OSHA must be allowed access to the TUV facilities and records for purposes of ascertaining continuing compliance with the terms of its recognition and to investigate as OSHA deems necessary;

If TUV has reason to doubt the efficacy of any test standard it is using under this program, it must promptly inform the organization that developed the test standard of this fact and provide that organization with appropriate relevant information upon which its concerns are based;

TUV must not engage in or permit others to engage in any misrepresentation of the scope or conditions of its recognition. As part of this condition, TUV agrees that it will allow no representation that it is either a recognized or an accredited Nationally Recognized Testing Laboratory (NRTL) without clearly indicating the specific equipment or material to which this recognition is tied, or that its recognition is limited to certain products;

TUV must inform OSHA as soon as possible, in writing, of any change of ownership, facilities, or key personnel, and of any major changes in its operations as an NRTL, including details;

TUV will continue to meet all the terms of its recognition and will always comply with all OSHA policies pertaining to this recognition; and

TUV will continue to meet the requirements for recognition in all areas where it has been recognized.

Signed at Washington, DC this 8th day of March, 2002.

John L. Henshaw,

Assistant Secretary.

[FR Doc. 02-6448 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-26-P

DEPARTMENT OF LABOR

Occupational Safety and Health Administration

[Docket Nos. NRTL4-93, NRTL2-93]

Underwriters Laboratories Inc., Applications for Renewal and Expansion of Recognition; Entela, Inc., Voluntary Withdrawal of Recognition of Site

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

ACTION: Notice.

SUMMARY: This notice announces the application of Underwriters Laboratories Inc. for renewal of its recognition as a Nationally Recognized Testing Laboratory under 29 CFR 1910.7, and the applications of Underwriters Laboratories Inc. for expansion of its recognition to include additional sites and test standards, and presents the Agency's preliminary finding. This preliminary finding does not constitute an interim or temporary approval of these applications. In an unrelated matter, this notice also includes the voluntary withdrawal of recognition of the Entela, Inc., site in Taipei, Taiwan.

DATES: Comments submitted by interested parties, or any request for extension of the time to comment, must be received no later than April 2, 2002.

ADDRESSES: Submit written comments concerning this notice to: Docket Office, Docket NRTL4-93 or NRTL2-93 (as applicable), U.S. Department of Labor, Occupational Safety and Health Administration, Room N2625, 200 Constitution Avenue, NW., Washington, DC 20210; telephone: (202) 693-2350. Commenters may transmit written comments of 10 pages or less in length by facsimile to (202) 693-1648. Submit request for extensions concerning this notice to: Office of Technical Programs and Coordination Activities, NRTL Program, Occupational Safety and Health Administration, U.S. Department of Labor, Room N3653, 200 Constitution Avenue, NW., Washington, D.C. 20210.

FOR FURTHER INFORMATION CONTACT: Bernard Pasquet, Office of Technical Programs and Coordination Activities, NRTL Program, Room N3653 at the above address, or phone (202) 693-2110.

SUPPLEMENTARY INFORMATION:

Notice of Application

The Occupational Safety and Health Administration (OSHA) hereby gives notice that Underwriters Laboratories Inc. (UL) has applied for renewal and for expansion of its recognition as a Nationally Recognized Testing Laboratory (NRTL). UL's expansion requests cover the use of two additional sites and additional test standards. OSHA's current scope of recognition for UL may be found in the following informational web page: <http://www.osha-slc.gov/dts/otpca/nrtl/ul.html>.

OSHA recognition of an NRTL signifies that the organization has met the legal requirements in § 1910.7 of Title 29, Code of Federal Regulations (29 CFR 1910.7). Recognition is an acknowledgment that the organization

can perform independent safety testing and certification of the specific products covered within its scope of recognition and is not a delegation or grant of government authority. As a result of recognition, employers may use products "properly certified" by the NRTL to meet OSHA standards that require testing and certification.

The Agency processes applications by an NRTL for initial recognition or for expansion or renewal of this recognition following requirements in Appendix A to 29 CFR 1910.7. This appendix requires that the Agency publish two notices in the **Federal Register** in processing an application. In the first notice, OSHA announces the application and provides its preliminary finding and, in the second notice, the Agency provides its final decision on the application. These notices set forth the NRTL's scope of recognition or modifications of that scope. We maintain an informational web page for each NRTL, which details its scope of recognition. These pages can be accessed from our web site at <http://www.osha-slc.gov/dts/otpca/nrtl/index.html>.

The most recent notice published by OSHA for UL's recognition covered an expansion of recognition to include additional sites, which became effective on December 7, 1999 (64 FR 68389). The other **Federal Register** notices related to UL's recognition that OSHA has published, since UL's previous renewal, addressed an expansion for additional standards, which was announced on November 21, 1997 (62 FR 62359), and granted on June 24, 1999 (64 FR 33913). The renewal would incorporate all of these recognitions granted to UL.

The current address of the UL facilities (sites) already recognized by OSHA are:

Underwriters Laboratories Inc., 333 Pfingsten Road, Northbrook, Illinois 60062

Underwriters Laboratories Inc., 1285 Walt Whitman Road, Melville, Long Island, New York 11747

Underwriters Laboratories Inc., 1655 Scott Boulevard, Santa Clara, California 95050

Underwriters Laboratories Inc., 12 Laboratory Drive, PO Box 13995, Research Triangle Park, North Carolina 27709

Underwriters Laboratories Inc., 2600 N. W. Lake Road, Camas, Washington, 98607

UL International Limited, Veristrong Industrial Centre, Block B, 14th Floor, 34 Au Pui Wan Street, Fo Tan Sha Tin, New Territories, Hong Kong

UL International Services, Ltd., Taiwan Branch, 4th Floor, 260 Da-Yeh Road, Pei Tou District, Taipei City, Taiwan
 UL International Demko A/S, Lyskaer 8, PO Box 514, DK-2730, Herlev, Denmark

Underwriters Laboratory International (U.K.) Ltd., Womersley House, The Guildway, Old Portsmouth Road, Guildford, Surrey GU3 1LR, United Kingdom

Underwriters Laboratory International Italia S.r.l., Via Archimede 42, 1-20041 Agrate Brianza, Milan, Italy; Testing facility: Z.I. Predda Niedda st. 18, I-07100, Sassari, Italy

The current addresses of the two additional UL sites covered by the expansion request are:

Underwriters Laboratories of Canada, 7 Crouse Road, Scarborough, Ontario, Canada M1R 3A9

UL Japan Co., Ltd., Shimbashi Ekimae Bldg.-1 Gohkan, 4th floor, Room 402, 2-20-15 Shimbashi Minato Ku, Tokyo 105-0004, Japan

General Background on the Applicant and Applications

When OSHA published its regulations for the NRTL Program at 29 CFR 1910.7, it temporarily recognized UL as a nationally recognized testing laboratory for a five year period from June 13, 1988, through June 13, 1993 (see Appendix A to § 1910.7). In Appendix A, OSHA also required that UL apply for renewal of its OSHA recognition at the end of this temporary period. UL did apply for the renewal, which OSHA announced in March 29, 1995 (60 FR 16171). In its renewal application, UL stated that it was founded in 1894. It also stated that its "principal activity is investigating the safety of many kinds of products, including electrical and electronic equipment and products," and a number of other products and systems. The Agency granted UL's renewal for a period of five years ending on June 29, 2000.

Appendix A to 29 CFR 1910.7 stipulates that the period of recognition of an NRTL is five years and that an NRTL may renew its recognition by applying not less than nine months, nor more than one year, before the expiration date of its current recognition. UL has submitted a request, dated September 17, 1999 (see Exhibit 23), to renew its recognition, within the time allotted, and retains its recognition pending OSHA's final decision in this renewal process. UL's existing scope of recognition consists of the facilities listed above, and the test standards and supplemental programs, listed below under *Renewal of Recognition*.

UL also has submitted requests, dated June 6, and October 5, 2000 (see Exhibits 23-1 and 23-2), to expand its recognition to include the two additional sites listed above. Moreover, UL has submitted a request, dated March 29, 2001 (see Exhibit 23-3), to expand its recognition to include 142 additional test standards. The OSHA NRTL Program staff has determined that it can grant recognition for 64 test standards listed below under *Expansion of Recognition*. We could not approve the remaining test standards for various reasons, primarily because we determined that they did not meet our approval criteria or our requirements for "appropriate test standards," within the meaning of 29 CFR 1910.7(c). The staff makes such determinations in processing applications from any NRTL.

Renewal of Recognition

UL seeks renewal of its recognition for the ten sites that OSHA has previously recognized. The renewal of each of these sites is and would continue to be limited to performing testing only to the test standards for which the site has the proper capability and control programs and for which OSHA has recognized UL. This treatment is consistent with the recognition that OSHA has granted to other NRTLs that operate multiple sites.

In processing UL's renewal request, OSHA NRTL Program staff performed an on-site review of UL's Northbrook facility on July 16-20, 2001. In the on-site review report (see Exhibit 24), the program staff recommended a "positive finding," which means a positive recommendation to the Assistant Secretary regarding the renewal of recognition.

UL also seeks renewal of its recognition for testing and certification of products for demonstration of conformance to the following 638 test standards, which OSHA has previously recognized for UL. Except as explained below (see paragraph immediately following listing of standards), all these standards are "appropriate," within the meaning of 29 CFR 1910.7(c).

ANSI C37.013 ⁽¹⁾ AC High-Voltage Generator Circuit Breakers Rated on a Symmetrical Current Basis
 ANSI C37.13 ⁽¹⁾ Low Voltage AC Power Circuit Breakers Used in Enclosures
 ANSI C37.14 ⁽¹⁾ Low Voltage DC Power Circuit Breakers Used in Enclosures
 ANSI C37.17 ⁽¹⁾ Trip Devices for AC and General Purpose DC Low-Voltage Power Circuit Breakers
 ANSI C37.18 ⁽¹⁾ Enclosed Field Discharge Circuit Breakers for Rotating Electric Machinery
 ANSI C37.20.1 ⁽¹⁾ Metal-Enclosed Low-Voltage Power Circuit Breaker Switchgear

ANSI C37.20.2 ⁽¹⁾ Metal-Clad and Station-Type Cubicle Switchgear
 ANSI C37.20.3 ⁽¹⁾ Metal-Enclosed Interrupter Switchgear
 ANSI C37.21 ⁽¹⁾ Control Switchboards
 ANSI C37.29 ⁽¹⁾ Low-Voltage AC Power Circuit Protectors Used in Enclosures
 ANSI C37.38 ⁽¹⁾ Gas-Insulated, Metal-Enclosed Disconnecting, Interrupter and Grounding Switches
 ANSI C37.42 ⁽¹⁾ Distribution Cutouts and Fuse Links
 ANSI C37.44 ⁽¹⁾ Distribution Oil Cutouts and Fuse Links
 ANSI C37.45 ⁽¹⁾ Distribution Enclosed Single-Pole Air Switches
 ANSI C37.46 ⁽¹⁾ Power Fuses and Fuse Disconnecting Switches
 ANSI C37.47 ⁽¹⁾ Distribution Fuse Disconnecting Switches, Fuse Supports, and Current-Limiting Fuses
 ANSI C37.50 ⁽¹⁾ Low-Voltage AC Power Circuit Breakers Used in Enclosures—Test Procedures
 ANSI C37.51 ⁽¹⁾ Metal-Enclosed Low-Voltage AC Power Circuit-Breaker Switchgear Assemblies—Conformance Test Procedures
 ANSI C37.52 ⁽¹⁾ Low-Voltage AC Power Circuit Protectors Used in Enclosures—Test Procedures
 ANSI C37.53.1 ⁽¹⁾ High-Voltage Current Motor-Starter Fuses—Conformance Test Procedures
 ANSI C37.54 ⁽¹⁾ Indoor Alternating-Current High Voltage Circuit Breakers Applied as Removable Elements in Metal-Enclosed Switchgear Assemblies—Conformance Test Procedures
 ANSI C37.55 ⁽¹⁾ Metal-Clad Switchgear Assemblies—Conformance Test Procedures
 ANSI C37.57 ⁽¹⁾ Metal-Enclosed Interrupter Switchgear Assemblies—Conformance Testing
 ANSI C37.58 ⁽¹⁾ Indoor AC Medium-Voltage Switches for Use in Metal-Enclosed Switchgear—Conformance Test Procedures
 ANSI C37.60 ⁽¹⁾ Overhead, Pad-Mounted, Dry-Vault, and Submersible Automatic Circuit Reclosers and Fault Interrupters for AC Systems
 ANSI C37.66 ⁽¹⁾ Oil-Filled Capacitor Switches for Alternating-Current Systems—Requirements
 ANSI C37.71 ⁽¹⁾ Three Phase, Manually Operated Subsurface Load Interrupting Switches for Alternating-Current Systems
 ANSI C37.72 ⁽¹⁾ Manually-Operated Dead-Front, Pad-Mounted Switchgear with Load-Interrupting Switches and Separable Connectors for Alternating-Current System
 ANSI C37.90 ⁽¹⁾ Relays and Relay Systems Associated with Electric Power Apparatus
 ANSI C37.121 ⁽¹⁾ Unit Substations—Requirements
 ANSI C37.122 ⁽¹⁾ Gas-Insulated Substations
 ANSI C57.12.00 ⁽¹⁾ Distribution, Power and Regulating Transformers—General Requirements
 ANSI C57.12.13 ⁽¹⁾ Liquid-Filled Transformers Used in Unit Installations including Unit Substations—Conformance Requirements
 ANSI C57.12.20 ⁽¹⁾ Overhead-Type Distribution Transformers, 500 kVA and Smaller

- ANSI C57.12.21⁽¹⁾ Pad-Mounted Compartmental-Type Self-Cooled Single-Phase Distribution Transformers with High Voltage Bushings; 167 kVA and Smaller
- ANSI C57.12.22⁽¹⁾ Pad-Mounted Compartmental-Type, Self-Cooled, Three-Phase Distribution Transformers with High Voltage Bushings; 2500 kVA and Smaller
- ANSI C57.12.23⁽¹⁾ Underground-Type Self-Cooled, Single-Phase Distribution Transformers with Separable Insulated High-Voltage Connectors; 167 kVA and Smaller
- ANSI C57.12.24⁽¹⁾ Underground-Type Three-Phase Distribution Transformers, 2500 kVA and Smaller
- ANSI C57.12.25⁽¹⁾ Pad-Mounted Compartmental-Type Self-Cooled Single-Phase Distribution Transformers with Separable Insulated High-Voltage Connectors; 167 kVA and Smaller
- ANSI C57.12.26⁽¹⁾ Pad-Mounted Compartmental-Type, Self-Cooled, Three-Phase Distribution Transformers for use with Separable Insulated High-Voltage Connectors; 2500 kVA and Smaller
- ANSI C57.12.27⁽¹⁾ Liquid-Filled Distribution Transformers Used in Pad-Mounted Installations, Including Unit Substations—Conformance Requirements
- ANSI C57.12.28⁽¹⁾ Switchgear and Transformers—Pad-Mounted Equipment—Enclosure Integrity
- ANSI C57.12.40⁽¹⁾ Three Phase Secondary Network Transformers, Subway and Vault Types (Liquid Immersed); 2500 kVA and Smaller
- ANSI C57.12.50⁽¹⁾ Ventilated Dry-Type Distribution Transformers, 1 to 500 kVA, Single-Phase; and 15 to 500 kVA, Three Phase
- ANSI C57.12.51⁽¹⁾ Ventilated Dry-Type Power Transformers 501 kVA and Larger, Three-Phase
- ANSI C57.12.52⁽¹⁾ Sealed Dry-Type Power Transformers, 501 kVA and Larger, Three-Phase
- ANSI C57.12.55⁽¹⁾ Dry-Type Transformers in Unit Installations, Including Unit Substations—Conformance Requirements
- ANSI C57.12.57⁽¹⁾ Ventilated Dry-Type Network Transformers 2500 kVA and Below, Three-Phase
- ANSI C57.13⁽¹⁾ Instrument Transformers—Requirements
- ANSI C57.15⁽¹⁾ Step-Voltage and Induction-Voltage Regulators
- ANSI C57.21⁽¹⁾ Shunt Reactors Over 500 kVA
- ANSI C62.1⁽¹⁾ Gapped Silicon-Carbide Surge Arresters for AC Power Circuits
- ANSI C62.11⁽¹⁾ Metal Oxide Surge Arresters for AC Power Circuits
- ANSI K61.1 Storage and Handling of Anhydrous Ammonia (CGA G-2.1)
- ANSI Z21.1b Household Cooking Gas Appliances
- ANSI Z21.5.1 Gas Clothes Dryers—Type 1
- ANSI Z21.5.2 Gas Clothes Dryers—Type 2
- ANSI Z21.10.1 Gas Water Heaters—Automatic Storage Type Water Heaters with Inputs of 70,000 Btu Per Hour or Less
- ANSI Z21.10.2 Water Heaters—Sidearm Type Water Heaters
- ANSI Z21.10.3 Water Heaters—Circulating Tank, Instantaneous and Large Automatic Storage Type Water Heaters
- ANSI Z21.11.1 Gas-Fired Room Heaters—Vented Room Heaters
- ANSI Z21.11.2 Gas-Fired Room Heaters—Unvented Room Heaters
- ANSI Z21.12 Listing Requirements for Draft Hoods
- ANSI Z21.13 Gas-Fired Low-Pressure Steam and Hot Water Heating Boilers
- ANSI Z21.14 Approval Requirements for Industrial Gas Boilers
- ANSI Z21.15 Manually Operated Gas Valves
- ANSI Z21.16 Gas Unit Heaters
- ANSI Z21.17 Domestic Gas Conversion Burners
- ANSI Z21.18 Gas Appliance Pressure Regulators
- ANSI Z21.19 Refrigerators Using Gas Fuel
- ANSI Z21.20 Automatic Gas Ignition Systems and Components
- ANSI Z21.21 Automatic Valves for Gas Appliances
- ANSI Z21.22 Relief Valves and Automatic Gas Shutoff Devices for Hot Water Supply System
- ANSI Z21.23 Gas Appliance Thermostats
- ANSI Z21.24 Metal Connectors for Gas Appliances
- ANSI Z21.29 Listing Requirements for Furnace Temperature Limit Controls and Fan Controls
- ANSI Z21.35 Gas Filters on Appliances
- ANSI Z21.37 Approval Requirements for Dual Oven Type Combination Gas Ranges
- ANSI Z21.40.1 Gas-Fired Absorption Summer Air Conditioning Appliances
- ANSI Z21.41 Quick-Disconnect Devices for Use with Gas Fuel
- ANSI Z21.42 Gas-Fired Illuminating Appliances
- ANSI Z21.45 Flexible Connectors of Other Than All-Metal Construction for Gas Appliances
- ANSI Z21.47 Gas-Fired Gravity and Forced Air Central Furnaces
- ANSI Z21.48 Gas-Fired Gravity and Fan Type Floor Furnaces
- ANSI Z21.49 Gas-Fired Gravity and Fan Type Vented Wall Furnaces
- ANSI Z21.50 Vented Decorative Gas Appliances
- ANSI Z21.53 Gas-Fired Heavy Duty Forced Air Heaters
- ANSI Z21.54 Gas Hose Connectors for Portable Outdoor Gas-Fired Appliances
- ANSI Z21.55 Gas-Fired Sauna Heaters
- ANSI Z21.56 Gas-Fired Pool Heaters
- ANSI Z21.57 Recreational Vehicle Cooking Gas Appliances
- ANSI Z21.58 Outdoor Cooking Gas Appliances
- ANSI Z21.60 Decorative Gas Appliances for Installation in Vented Fireplaces
- ANSI Z21.61 Gas-Fired Toilets
- ANSI Z21.66 Automatic Vent Damper Devices for Use With Gas-Fired Appliances
- ANSI Z21.69 Connectors for Movable Gas Appliances
- ANSI Z21.70 Earthquake Actuated Automatic Gas Shutoff Systems
- ANSI Z21.74 Portable Refrigerators for Use With HD-5 Propane Gas
- ANSI Z21.76 Gas-Fired Unvented Catalytic Room Heaters for Use With Liquefied Petroleum (LP) Gases
- ANSI Z83.3 Gas Utilization Equipment in Large Boilers
- ANSI Z83.4 Direct Gas-Fired Make-Up Air Heaters
- ANSI Z83.6 Gas-Fired Infrared Heaters
- ANSI Z83.7 Gas-Fired Construction Heater
- ANSI Z83.8 Gas Unit Heaters
- ANSI Z83.10 Separated Combustion System Central Furnaces
- ANSI Z83.11 Gas Food Service Equipment—Ranges and Unit Broilers
- ANSI Z83.17 Direct Gas Fired Door Heaters
- ANSI Z83.18 Direct Gas Fired Industrial Air Heaters
- UL 1 Flexible Metal Conduit
- UL 3 Flexible Nonmetallic Tubing for Electric Wiring
- UL 4 Armored Cable
- UL 5 Surface Metal Raceways and Fittings
- UL 5A Nonmetallic Surface Raceways and Fittings
- UL 5B Strut-Type Channel Raceways and Fittings
- UL 6 Rigid Metal Conduit
- UL 8 Foam Fire Extinguishers
- UL 9 Fire Tests of Window Assemblies
- UL 10A Tin-Clad Fire Doors
- UL 10B Fire Tests of Door Assemblies
- UL 13 Power-Limited Circuit Cables
- UL 14B Sliding Hardware for Standard, Horizontally Mounted Tin-Clad Fire Doors
- UL 14C Swinging Hardware for Standard Tin-Clad Fire Doors Mounted Singly or In Pairs
- UL 17 Vent or Chimney Connector Dampers for Oil-Fired Appliances
- UL 20 General-Use Snap Switches
- UL 21 LP-Gas Hose
- UL 22 Amusement and Gaming Machines
- UL 25 Meters for Flammable and Combustible Liquids and LP-Gas
- UL 30 Metal Safety Cans
- UL 33 Heat Responsive Links for Fire-Protection Service
- UL 38 Manually Actuated Signalling Boxes for Use With Fire Protective Signalling Systems
- UL 44 Rubber-Insulated Wires and Cables
- UL 45 Portable Electric Tools
- UL 48 Electric Signs
- UL 50 Enclosures for Electrical Equipment
- UL 51 Power-Operated Pumps for Anhydrous Ammonia and LP-Gas
- UL 58 Steel Underground Tanks for Flammable and Combustible Liquids
- UL 62 Flexible Cord and Fixture Wire
- UL 65 Electric Wired Cabinets
- UL 67 Electric Panelboards
- UL 69 Electric Fence Controllers
- UL 73 Electric-Motor-Operated Appliances
- UL 79 Power-Operated Pumps for Petroleum Product Dispensing Systems
- UL 80 Steel Inside Tanks for Oil Burner Fuel
- UL 82 Electric Gardening Appliances
- UL 83 Thermoplastic-Insulated Wires and Cables
- UL 87 Power-Operated Dispensing Devices for Petroleum Products
- UL 92 Fire Extinguisher and Booster Hose
- UL 94 Tests for Flammability of Plastic Materials for Parts in Devices and Appliances
- UL 96 Lightning Protection Components
- UL 98 Enclosed and Dead-Front Switches
- UL 104 Elevator Door Locking Devices and Contacts

- UL 109 Tube Fittings for Flammable and Combustible Fluids, Refrigeration Service, and Marine Use
- UL 122 Photographic Equipment
- UL 123 Oxy-Fuel Gas Torches
- UL 125 Valves for Anhydrous Ammonia and LP-Gas (Other Than Safety Relief)
- UL 130 Electric Heating Pads
- UL 132 Safety Relief Valves for Anhydrous Ammonia and LP-Gas
- UL 141 Garment Finishing Appliances
- UL 142 Steel Aboveground Tanks for Flammable and Combustible Liquids
- UL 144 Pressure Regulating Valves for LP-Gas
- UL 147 LP- and MPS-Gas Torches
- UL 147A Nonrefillable (Disposable) Type Fuel Gas Cylinder Assemblies
- UL 147B Nonrefillable (Disposable) Type Metal Container Assemblies for Butane
- UL 150 Antenna Rotators
- UL 153 Portable Electric Lamps
- UL 154 Carbon Dioxide Fire Extinguishers
- UL 155 Tests for Fire Resistance of Vault and File Room Doors
- UL 162 Foam Equipment and Liquid Concentrates
- UL 174 Household Electric Storage-Tank Water Heaters
- UL 180 Liquid-Level Indicating Gauges and Tank-Filling Signals for Petroleum Products
- UL 181 Factory-Made Air Ducts and Air Connectors
- UL 183 Manufactures Wiring Systems
- UL 187 X-Ray Equipment
- UL 193 Alarm Valves for Fire-Protection Service
- UL 194 Gasketed Joints for Ductile-Iron Pipe and Fittings for Fire Protection Service
- UL 197 Commercial Electric Cooking Appliances
- UL 198B Class H Fuses
- UL 198C High-Interrupting-Capacity Fuses, Current Limiting Type
- UL 198D High-Interrupting-Capacity Class K Fuses
- UL 198E Class R Fuses
- UL 198F Plug Fuses
- UL 198G Fuse for Supplementary Overcurrent Protection
- UL 198H Class T Fuses
- UL 198L DC Fuses for Industrial Use
- UL 199 Automatic Sprinklers for Fire-Protection Service
- UL 201 Standard for Garage Equipment
- UL 203 Pipe Hanger Equipment for Fire-Protection Service
- UL 207 Nonelectrical Refrigerant Containing Components and Accessories
- UL 209 Cellular Metal Floor Electrical Raceways and Fittings
- UL 213 Rubber Gasketed Fittings for Fire-Protection Service
- UL 217 Single and Multiple Station Smoke Detectors
- UL 218 Fire Pump Controllers
- UL 224 Extruded Insulating Tubing
- UL 228 Door Closers-Holders, and Integral Smoke Detectors
- UL 231 Electrical Power Outlets
- UL 234 Low Voltage Lighting Fixtures for Use in Recreational Vehicles
- UL 244A Solid-State Controls for Appliances
- UL 248-1 Low-Voltage Fuses—Part 1: General Requirements
- UL 248-2 Low-Voltage Fuses—Part 2: Class C Fuses
- UL 248-3 Low-Voltage Fuses—Part 3: Class CA and CB Fuses
- UL 248-4 Low-Voltage Fuses—Part 4: Class CC Fuses
- UL 248-5 Low-Voltage Fuses—Part 5: Class G Fuses
- UL 248-6 Low-Voltage Fuses—Part 6: Class H Non-Renewable Fuses
- UL 248-7 Low-Voltage Fuses—Part 7: Class H Renewable Fuses
- UL 248-8 Low-Voltage Fuses—Part 8: Class J Fuses
- UL 248-9 Low-Voltage Fuses—Part 9: Class K Fuses
- UL 248-10 Low-Voltage Fuses—Part 10: Class L Fuses
- UL 248-11 Low-Voltage Fuses—Part 11: Plug Fuses
- UL 248-12 Low-Voltage Fuses—Part 12: Class R Fuses
- UL 248-13 Low-Voltage Fuses—Part 13: Semiconductor Fuses
- UL 248-14 Low-Voltage Fuses—Part 14: Supplemental Fuses
- UL 248-15 Low-Voltage Fuses—Part 15: Class T Fuses
- UL 248-16 Low-Voltage Fuses—Part 16: Test Limiters
- ANSI/NEMA 250 Enclosures for Electrical Equipment
- UL 250 Household Refrigerators and Freezers
- UL 252 Compressed Gas Regulators
- UL 252A Compressed Gas Regulator Accessories
- UL 260 Dry Pipe and Deluge Valves for Fire-Protection Service
- UL 262 Gate Valves for Fire-Protection Service
- UL 268 Smoke Detectors for Fire Protective Signalling Systems
- UL 268A Smoke Detectors for Duct Application
- UL 291 Automated Teller Systems
- UL 294 Access Control System Units
- UL 296 Oil Burners
- UL 296A Waste Oil-Burning Air-Heating Appliances
- UL 297 Portable Medium-Pressure Acetylene Generators
- UL 298 Portable Electric Hand Lamps
- UL 299 Dry Chemical Fire Extinguishers
- UL 300 Fire Testing of Fire Extinguishing Systems for Protection of Restaurant Cooking Areas
- UL 305 Panic Hardware
- UL 307B Gas Burning Heating Appliances for Manufactured Homes and Recreational Vehicles
- UL 310 Electrical Quick-Connect Terminals
- UL 312 Check Valves for Fire-Protection Service
- UL 325 Door, Drapery, Gate, Louver, and Window Operators and Systems
- UL 330 Gasoline Hose
- UL 331 Strainers for Flammable Fluids and Anhydrous Ammonia
- UL 343 Pumps of Oil-Burning Appliances
- UL 346 Waterflow Indicators for Fire Protective Signaling Systems
- UL 347 High-Voltage Industrial Control Equipment
- UL 351 Electrical Rosettes
- UL 353 Limit Controls
- UL 355 Electric Cord Reels
- UL 360 Liquid Tight Flexible Steel Conduit
- UL 363 Knife Switches
- UL 365 Police Station Connected Burglar Alarm Units and Systems
- UL 372 Primary Safety Controls for Gas- and Oil-Fired Appliances
- UL 378 Draft Equipment
- UL 385 Play Pipes for Water Supply Testing in Fire Protection Service
- UL 391 Solid-Fuel and Combination-Fuel Control and Supplementary Furnaces
- UL 393 Indicating Pressure Gauges for Fire Protection Service
- UL 399 Drinking-Water Coolers
- UL 404 Gauges, Indicating Pressure, for Compressed Gas Service
- UL 407 Manifolds for Compressed Gases
- UL 412 Refrigeration Unit Coolers
- UL 414 Electrical Meter Sockets
- UL 416 Refrigerated Medical Equipment
- UL 427 Refrigerating Units
- UL 429 Electrically Operated Valves
- UL 430 Electric Waste Disposers
- UL 443 Steel Auxiliary Tanks for Oil-Burner Fuel
- UL 444 Communications Cables
- UL 448 Pumps for Fire Protection Service
- UL 452 Antenna Discharge Units
- UL 464 Audible Signal Appliances
- UL 466 Electric Scales
- UL 467 Electrical Grounding and Bonding Equipment
- UL 469 Musical Instruments and Accessories
- UL 471 Commercial Refrigerators and Freezers
- UL 474 Dehumidifiers
- UL 482 Portable Sun/Heat Lamps
- UL 484 Room Air Conditioners
- UL 486A Wire Connectors and Soldering Lugs for Use With Copper Conductors
- UL 486B Wire Connectors for Use With Aluminum Conductors
- UL 486C Splicing Wire Connectors
- UL 486D Insulated Wire Connectors for Use With Underground Conductors
- UL 486E Equipment Wiring Terminals for Use With Aluminum and/or Copper Conductors
- UL 489 Molded-Case Circuit Breakers and Circuit-Breaker Enclosures
- UL 493 Thermoplastic-Insulated Underground Feeder and Branch-Circuit Cables
- UL 495 Power-Operated Dispensing Devices for LP-Gas
- UL 496 Edison-Base Lampholders
- UL 497 Protectors for Communication Circuits
- UL 497A Secondary Protectors for Communication Circuits
- UL 497B Protectors for Data Communication and Fire Alarm Circuits
- UL 498 Attachment Plugs and Receptacles
- UL 499 Electric Heating Appliances
- UL 506 Specialty Transformers
- UL 507 Electric Fans
- UL 508 Electric Industrial Control Equipment
- UL 508C Power Conversion Equipment
- UL 510 Insulating Tape
- UL 511 Porcelain Electrical Cleats, Knobs, and Tubes

- UL 512 Fuseholders
- UL 514A Metallic Outlet Boxes, Electrical
- UL 514B Fittings for Conduit and Outlet Boxes
- UL 514C Nonmetallic Outlet Boxes, Flush-Device Boxes and Covers
- UL 521 Heat Detectors for Fire Protective Signaling Systems
- UL 525 Flame Arresters for Use on Vents of Storage Tanks for Petroleum Oil and Gasoline
- UL 539 Single and Multiple Station Heat Detectors
- UL 541 Refrigerated Vending Machines
- UL 542 Lampholders, Starters, and Starter Holders for Fluorescent Lamps
- UL 544 Electric Medical and Dental Equipment
- UL 551 Transformer-Type Arc-Welding Machines
- UL 555 Fire Dampers
- UL 555S Leakage Rated Dampers for Use in Smoke Control Systems
- UL 558 Industrial Trucks, Internal Combustion Engine-Powered
- UL 561 Floor Finishing Machines
- UL 563 Ice Makers
- UL 565 Liquid Level Gauges and Indicators for Anhydrous Ammonia and LP-Gas
- UL 567 Pipe Connectors for Flammable and Combustible Liquids and LP-Gas
- UL 569 Pigtails and Flexible Hoses
- UL 574 Electric Oil Heater
- UL 583 Electric-Battery-Powered Industrial Trucks
- UL 588 Christmas-Tree and Decorative-Lighting Outfits
- UL 603 Power Supplies for Use With Burglar-Alarm Systems
- UL 609 Local Burglar-Alarm Units and Systems
- UL 621 Ice Cream Makers
- UL 626 2½ Gallon Stored Pressure Water Type Fire Extinguishers
- UL 632 Electrically Actuated Transmitters
- UL 634 Connectors and Switches for Use With Burglar-Alarm Systems
- UL 635 Insulating Bushings
- UL 636 Holdup Alarm Units and Systems
- UL 639 Intrusion-Detection Units
- UL 644 Container Assemblies for LP-Gas
- UL 651 Schedule 40 and 80 Rigid PVC Conduit
- UL 651A Type EB and A Rigid PVC Conduit and HDPE Conduit
- UL 664 Commercial (Class IV) Electric Dry-Cleaning Machines
- UL 668 Hose Valves For Fire Protection Service
- UL 674 Electric Motors and Generators for Use in Hazardous (Classified) Locations
- UL 676 Underwater Lighting Fixtures
- UL 680 Emergency Vault Ventilators and Vault Ventilating Parts
- UL 681 Installation and Classification of Mercantile and Bank Burglar-Alarm Systems
- UL 696 Electric Toys
- UL 697 Toy Transformers
- UL 698 Industrial Control Equipment for Use in Hazardous (Classified) Locations
- UL 705 Power Ventilators
- UL 710 Grease Extractors for Exhaust Ducts
- UL 711 Rating and Fire Testing of Fire Extinguishers
- UL 719 Nonmetallic Sheathed Cables
- UL 726 Oil-Fired Boiler Assemblies
- UL 727 Oil-Fired Central Furnaces
- UL 729 Oil-Fired Floor Furnaces
- UL 730 Oil-Fired Wall Furnaces
- UL 731 Oil-Fired Unit Heaters
- UL 732 Oil-Fired Water Heaters
- UL 733 Oil-Fired Air Heaters and Direct-Fired Heaters
- UL 745-1 Portable Electric Tools
- UL 745-2-1 Particular Requirements of Drills
- UL 745-2-2 Particular Requirements for Screwdrivers and Impact Wrenches
- UL 745-2-3 Particular Requirements for Grinders, Polishers, and Disk-Type Sanders
- UL 745-2-4 Particular Requirements for Sanders
- UL 745-2-5 Particular Requirements for Circular Saws and Circular Knives
- UL 745-2-6 Particular Requirements for Hammers
- UL 745-2-8 Particular Requirements for Shears and Nibblers
- UL 745-2-9 Particular Requirements for Tappers
- UL 745-2-11 Particular Requirements for Reciprocating Saws
- UL 745-2-12 Particular Requirements for Concrete Vibrators
- UL 745-2-14 Particular Requirements for Planers
- UL 745-2-17 Particular Requirements for Routers and Trimmers
- UL 745-2-30 Particular Requirements for Staplers
- UL 745-2-31 Particular Requirements for Diamond Core Drills
- UL 745-2-32 Particular Requirements for Magnetic Drill Presses
- UL 745-2-33 Particular Requirements for Portable Bandsaws
- UL 745-2-34 Particular Requirements for Strapping Tools
- UL 745-2-35 Particular Requirements for Drain Cleaners
- UL 745-2-36 Particular Requirements for Hand Motor Tools
- UL 745-2-37 Particular Requirements for Plate Jointers
- UL 746A Polymeric Materials—Short Term Property Evaluations
- UL 746B Polymeric Materials—Long Term Property Evaluations
- UL 746C Polymeric Materials—Use in Electrical Equipment Evaluations
- UL 746E Polymeric Materials—Industrial Laminates, Filament Wound Tubing, Vulcanized Fibre, and Materials Used in Printed Wiring Boards
- UL 749 Household Dishwashers
- UL 751 Vending Machines
- UL 753 Alarm Accessories for Automatic Water-Supply Control Valves for Fire-Protection Service
- UL 756 Coin and Currency Changers and Actuators
- UL 763 Motor-Operated Commercial Food Preparing Machines
- UL 773 Plug-In Locking-Type Photocontrols for Use With Area Lighting
- UL 773A Nonindustrial Photoelectric Switches for Lighting Control
- UL 775 Graphic Arts Equipment
- UL 778 Motor-Operated Water Pumps
- UL 781 Portable Electric Lighting Units for Use in Hazardous (Classified) Locations
- UL 783 Electric Flashlights and Lanterns for Use in Hazardous Locations, Class I, Group C and D
- UL 791 Residential Incinerators
- UL 795 Commercial-Industrial Gas-Heating Equipment
- UL 796 Printed-Wiring Boards
- UL 797 Electrical Metallic Tubing
- UL 810 Capacitors
- UL 813 Commercial Audio Equipment
- UL 814 Gas-Tube-Sign and Ignition Cable
- UL 817 Cord Sets and Power-Supply Cords
- UL 823 Electric Heaters for Use in Hazardous (Classified) Locations
- UL 826 Household Electric Clocks
- UL 827 Central Stations for Watchman, Fire-Alarm, and Supervisory Services
- UL 834 Heating, Water Supply, and Power Boilers—Electric
- UL 842 Valves for Flammable Fluids
- UL 844 Electric Lighting Fixtures for Use in Hazardous (Classified) Locations
- UL 845 Electric Motor Control Centers
- UL 854 Service Entrance Cable
- UL 857 Electric Busways and Associated Fittings
- UL 858 Household Electric Ranges
- UL 858A Safety-Related Solid-State Controls for Electric Ranges
- UL 859 Personal Grooming Appliance
- UL 860 Pipe Unions for Flammable and Combustible Fluids and Fire Protection Service
- UL 863 Electric Time-Indicating and -Recording Appliances
- UL 864 Control Units for Fire-Protective Signaling Systems
- UL 867 Electrostatic Air Cleaners
- UL 869A Reference Standard for Service Equipment
- UL 870 Wireways, Auxiliary Gutters, and Associated Fittings
- UL 873 Electrical Temperature-Indicating and -Regulating Equipment
- UL 875 Electric Dry Bath Heaters
- UL 877 Circuit Breakers and Circuit-Breaker Enclosure for Use in Hazardous (Classified) Locations
- UL 879 Electrode Receptacles for Gas-Tube Signs
- UL 884 Underfloor Electrical Raceways and Fittings
- UL 886 Electrical Outlet Boxes and Fittings for Use in Hazardous (Classified) Locations
- UL 887 Delayed-Action Timelocks
- UL 891 Dead-Front Electrical Switchboards
- UL 894 Switches for Use in Hazardous (Classified) Locations
- UL 900 Test Performance of Air-Filter Units
- UL 910 Test Method for Fire and Smoke Characteristics of Electrical and Optical Fiber Cables
- UL 913 Intrinsically Safe Apparatus and Associated Apparatus for Use in Class I, II, and III, Division I, Hazardous (Classified) Locations
- UL 916 Energy Management Equipment
- UL 917 Clock-Operated Switches
- UL 921 Commercial Electric Dishwashers
- UL 923 Microwave Cooking Appliances
- UL 924 Emergency Lighting and Power Equipment
- UL 935 Fluorescent-Lamp Ballasts
- UL 943 Ground-Fault Circuit Interrupters
- UL 961 Hobby and Sports Equipment
- UL 964 Electrically Heating Bedding

- UL 969 Marking and Labeling Systems
- UL 977 Fused Power-Circuit Devices
- UL 982 Motor-Operated Food Preparing Machines
- UL 983 Surveillance Cameras
- UL 984 Hermetic Refrigerant Motor-Compressors
- UL 985 Household Fire Warning System Units
- UL 987 Stationary and Fixed Electric Tools
- UL 991 Tests for Safety-Related Controls Employing Solid-State Devices
- UL 998 Humidifiers
- UL 1002 Electrically Operated Valve for Use in Hazardous (Classified) Locations
- UL 1004 Electric Motors
- UL 1005 Electric Flatirons
- UL 1008 Automatic Transfer Switches
- UL 1010 Receptacle-Plug Combinations for Use in Hazardous (Classified) Locations
- UL 1012 Power Supplies
- UL 1017 Electric Vacuum Cleaning Machines and Blower Cleaners
- UL 1018 Electric Aquarium Equipment
- UL 1020 Thermal Cutoffs for Use in Electrical Appliances and Components
- UL 1022 Line Isolated Monitors
- UL 1023 Household Burglar-Alarm System Units
- UL 1026 Electric Household Cooking and Food-Serving Appliances
- UL 1028 Electric Hair-Clipping and -Shaving Appliances
- UL 1029 High-Intensity Discharge Lamp Ballasts
- UL 1030 Sheathed Heater Elements
- UL 1034 Burglary Resistant Electric Locking Mechanisms
- UL 1037 Antitheft Alarms and Devices
- UL 1042 Electric Baseboard Heating Equipment
- UL 1047 Isolated Power Systems Equipment
- UL 1053 Ground-Fault Sensing and Relaying Equipment
- UL 1054 Special-Use Switches
- UL 1058 Halogenated Agent Extinguishing System Units
- UL 1059 Terminal Blocks
- UL 1062 Unit Substations
- UL 1063 Machine-Tool Wires and Cables
- UL 1066 Low-Voltage AC and DC power Circuit Breakers Used in Enclosures
- UL 1069 Hospital Signaling and Nurse Call Equipment
- UL 1072 Medium Voltage Power Cables
- UL 1075 Gas Fired Cooling Appliances for Recreational Vehicles
- UL 1076 Proprietary Burglar-Alarm Units and Systems
- UL 1077 Supplementary Protectors for Use in Electrical Equipment
- UL 1081 Electric Swimming Pool Pumps, Filters and Chlorinators
- UL 1082 Household Electric Coffee Makers and Brewing-Type Appliances
- UL 1083 Household Electric Skillets and Frying-Type Appliances
- UL 1086 Household Trash Compactors
- UL 1087 Molded-Case Switches
- UL 1088 Temporary Lighting Strings
- UL 1090 Electric Snow Movers
- UL 1091 Butterfly Valves for Fire Protection Service
- UL 1093 Halogenated Agent Fire Extinguishers
- UL 1097 Double Insulation Systems for Use in Electrical Equipment
- UL 1203 Explosion-Proof and Dust-Ignition-Proof Electrical Equipment for Use in Hazardous (Classified) Locations
- UL 1206 Electric Commercial Clothes-Washing Equipment
- UL 1207 Sewage Pumps for Use in Hazardous (Classified) Locations
- UL 1230 Amateur Movie Lights
- UL 1236 Electric Battery Chargers
- UL 1238 Control Equipment for Use With Flammable Liquid Dispensing Devices
- UL 1240 Electric Commercial Clothes-Drying Equipment
- UL 1241 Junction Boxes for Swimming Pool Lighting Fixtures
- UL 1242 Intermediate Metal Conduit
- UL 1244 Electrical and Electronic Measuring and Testing Equipment
- UL 1247 Diesel Engines for Driving Centrifugal Fire Pumps
- UL 1248 Engine-Generator Assemblies for Use in Recreational Vehicles
- UL 1254 Pre-Engineered Dry Chemical Extinguishing System Units
- UL 1261 Electric Water Heaters for Pools and Tubs
- UL 1262 Laboratory Equipment
- UL 1270 Radio Receivers, Audio Systems, and Accessories
- UL 1277 Electrical Power and Control Tray Cables With Optional Optical-Fiber Members
- UL 1278 Movable and Wall-or Ceiling-Hung Electric Room Heaters
- UL 1283 Electromagnetic-Interference Filter
- UL 1286 Office Furnishings
- UL 1310 Direct Plug-In Transformer Units
- UL 1313 Nonmetallic Safety Cans for Petroleum Products
- UL 1314 Special-Purpose Containers
- UL 1316 Glass-Fiber-Reinforced Plastic Underground Storage Tanks for Petroleum Products
- UL 1322 Fabricated Scaffold Planks and Stages
- UL 1323 Scaffold Hoists
- UL 1332 Organic Coatings for Steel Enclosures for Outdoor Use Electrical Equipment
- UL 1363 Temporary Power Taps
- UL 1409 Low-Voltage Video Products Without Cathode-Ray-Tube Displays
- UL 1410 Television Receivers and High-Voltage Video Products
- UL 1411 Transformers and Motor Transformers for Use in Audio-, Radio-, and Television-Type Appliances
- UL 1412 Fusing Resistors and Temperature-Limited Resistors for Radio-, and Television-Type Appliances
- UL 1413 High-Voltage Components for Television-Type Appliances
- UL 1414 Across-the-Line, Antenna-Coupling, and Line-by-Pass Capacitors for Radio- and Television-Type Appliances
- UL 1416 Overcurrent and Overtemperature Protectors for Radio- and Television-Type Appliances
- UL 1417 Special Fuses for Radio- and Television-Type Appliances
- UL 1418 Implosion-Protected Cathode-Ray Tubes for Television-Type Appliances
- UL 1419 Professional Video and Audio Equipment
- UL 1424 Cables for Power-Limited Fire-Protective-Signaling Circuits
- UL 1429 Pullout Switches
- UL 1431 Personal Hygiene and Health Care Appliances
- UL 1433 Control Centers for Changing Message Type Electric Signs
- UL 1436 Outlet Circuit Testers and Similar Indicating Devices
- UL 1437 Electrical Analog Instruments, Panelboard Types
- UL 1441 Coated Electrical Sleeving
- UL 1445 Electric Water Bed Heaters
- UL 1446 Systems of Insulating Materials—General
- UL 1447 Electric Lawn Mowers
- UL 1448 Electric Hedge Trimmers
- UL 1449 Transient Voltage Surge Suppressors
- UL 1450 Motor-Operated Air Compressors, Vacuum Pumps and Painting Equipment
- UL 1453 Electric Booster and Commercial Storage Tank Water Heaters
- UL 1459 Telephone Equipment
- UL 1468 Direct-Acting Pressure-Reducing and Pressure-Control Valves for Fire Protection Service
- UL 1472 Solid-State Dimming Controls
- UL 1474 Adjustable Drop Nipples for Sprinkler Systems
- UL 1478 Fire Pump Relief Valves
- UL 1480 Speakers for Fire Protective Signaling Systems
- UL 1481 Power Supplies for Fire Protective Signaling Systems
- UL 1484 Residential Gas Detectors
- UL 1486 Quick Opening Devices for Dry Pipe Valves for Fire-Protection Service
- UL 1492 Audio and Video Equipment
- UL 1557 Electrically Isolated Semiconductor Devices
- UL 1558 Metal-Enclosed Low-Voltage Power Circuit Breaker Switchgear
- UL 1559 Insect-Control Equipment, Electrocuting Type
- UL 1561 Large General Purpose Transformers
- UL 1562 Transformers, Distribution, Dry Type—Over 600 Volts
- UL 1563 Electric Hot Tubs, Spas, and Associated Equipment
- UL 1564 Industrial Battery Chargers
- UL 1565 Wire Positioning Devices
- UL 1567 Receptacles and Switches Intended for Use With Aluminum Wire
- UL 1569 Metal-Clad Cables
- UL 1570 Fluorescent Lighting Fixtures
- UL 1571 Incandescent Lighting Fixtures
- UL 1572 High Intensity Discharge Lighting Fixtures
- UL 1573 Stage and Studio Lighting Units
- UL 1574 Track Lighting Systems
- UL 1577 Optical Isolators
- UL 1581 Reference Standard for Electrical Wires, Cables, and Flexible Cords
- UL 1585 Class 2 and Class 3 Transformers
- UL 1594 Sewing and Cutting Machines
- UL 1598 Luminaries
- UL 1604 Electrical Equipment for Use in Class I and II, Division 2 and Class III Hazardous (Classified) Locations
- UL 1610 Central-Station Burglar-Alarm Units
- UL 1635 Digital Burglar Alarm Communicator System Units
- UL 1637 Home Health Care Signaling Equipment

- UL 1638 Visual Signaling Appliances
- UL 1647 Motor-Operated Massage and Exercise Machines
- UL 1651 Optical Fiber Cable
- UL 1660 Liquid-Tight Flexible Nonmetallic Conduit
- UL 1662 Electric Chain Saws
- UL 1664 Immersion-Detection Circuit-Interrupters
- UL 1666 Standard Test for Flame Propagation Height of Electrical and Optical-Fiber Cables Installed Vertically in Shafts
- UL 1673 Electric Space Heating Cables
- UL 1676 Discharge Path Resistors
- UL 1682 Plugs, Receptacles, and Cable Connectors, of the Pin and Sleeve Type
- UL 1684 Reinforced Thermosetting Resin Conduit
- UL 1690 Data-Processing Cable
- UL 1692 Polymeric Materials—Coil Forms
- UL 1693 Electric Radiant Heating Panels and Heating Panel Sets
- UL 1694 Tests for Flammability of Small Polymeric Component
- UL 1703 Flat Plate Photo Voltaic Modules and Panels
- UL 1711 Amplifiers for Fire Protective Signaling Systems
- UL 1726 Automatic Drain Valves for Standpipe Systems
- UL 1727 Commercial Electric Personal Grooming Appliances
- UL 1730 Smoke Detector Monitors and Accessories for Individual Living Units of Multifamily Residences and Hotel/Motel Rooms
- UL 1738 Venting Systems for Gas-Burning Appliances, Categories II, III, and IV
- UL 1739 Pilot-Operated Pressure-Control Valves for Fire-Protection Service
- UL 1740 Industrial Robots and Robotic Equipment
- UL 1767 Early-Suppression Fast-Response Sprinklers
- UL 1769 Cylinder Valves
- UL 1773 Termination Boxes
- UL 1776 High-Pressure Cleaning Machines
- UL 1778 Uninterruptible Power Supply Equipment
- UL 1786 Nightlights
- UL 1795 Hydromassage Bathtubs
- UL 1812 Ducted Heat Recovery Ventilators
- UL 1815 Nonducted Heat Recovery Ventilators
- UL 1821 Thermoplastic Sprinkler Pipe and Fittings for Fire Protection
- UL 1838 Low Voltage Landscape Lighting Systems
- UL 1863 Communication Circuit Accessories
- UL 1876 Isolating Signal and Feedback Transformers for Use in Electronic Equipment
- UL 1889 Commercial Filters for Cooking Oil
- UL 1917 Solid-State Fan Speed Controls
- UL 1950 Information Technology Equipment Including Electrical Business Equipment
- UL 1951 Electric Plumbing Accessories
- UL 1963 Refrigerant Recovery/Recycling Equipment
- UL 1971 Signaling Devices for the Hearing Impaired
- UL 1977 Component Connectors for Use in Data, Signal, Control and Power Applications
- UL 1981 Central Station Automation Systems
- UL 1993 Self-Ballasted Lamps and Lamp Adapters
- UL 1994 Low-Level Path Marking and Lighting Systems
- UL 1995 Heating and Cooling Equipment
- UL 1996 Duct Heaters
- UL 2006 Halon 1211 Recovery/Recharge Equipment
- UL 2021 Fixed and Location-Dedicated Electric Room Heaters
- UL 2024 Optical Fiber Cable Raceway
- UL 2034 Single and Multiple Station Carbon Monoxide Detectors
- UL 2044 Commercial Closed Circuit Television Equipment
- UL 2061 Adapters and Cylinder Connection Devices for Portable LP-Gas Cylinder Assemblies
- UL 2083 Halon 1301 Recovery/Recycling Equipment
- UL 2085 Insulated Aboveground Tanks for Flammable and Combustible Liquids
- UL 2096 Commercial/Industrial Gas and/or Gas Fired Heating Assemblies with Emission Reduction Equipment
- UL 2097 Reference Standard for Double Insulation Systems for Use in Electronic Equipment
- UL 2106 Field Erected Boiler Assemblies
- UL 2111 Overheating Protection for Motors
- UL 2157 Electric Clothes Washing Machines and Extractors
- UL 2158 Electric Clothes Dryers
- UL 2161 Neon Transformers and Power Supplies
- UL 2250 Instrumentation Tray Cable
- UL 2601-1 Medical Electrical Equipment, Part 1: General Requirements for Safety
- UL 3044 Surveillance Closed Circuit Television Equipment
- UL 3101-1 Electrical Equipment for Laboratory Use; Part 1: General Requirements
- UL 3111-1 Electrical Measuring and Test Equipment; Part 1: General Requirements
- UL 6500 Audio/Video and Musical Instrument Apparatus for Household, Commercial, and Similar General Use
- UL 8730-1 Electrical Controls for Household and Similar Use; Part 1: General Requirements
- UL 8730-2-3 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Ballasts for Tubular Fluorescent Lamps
- UL 8730-2-4 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Motor Compressors or Hermetic and Semi-Hermetic Type
- UL 8730-2-7 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Timers and Time Switches
- UL 8730-2-8 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Electrically Operated Water Valves

Restrictions/Limitations on Recognition:
(1) These standards are approved for equipment or materials intended for use in commercial and industrial power system applications. These standards are not

approved for equipment or materials intended for use in installations that are excluded from the provisions of subpart S in 29 CFR part 1910 by § 1910.302(a)(2).

Note:—Testing and certification of gas operated equipment is limited to equipment for use with “liquefied petroleum gas” (“LPG” or “LP-Gas”)

At the time of preparation of this preliminary notice, some of the test standards for which OSHA currently recognizes UL, and which are listed above, have been withdrawn or replaced by the standards developing organization. Under OSHA policy regarding such withdrawn or replaced test standards, OSHA can no longer recognize the NRTL for the test standards but the NRTL may request recognition for comparable test standards, *i.e.*, other appropriate test standards covering similar types of product testing. However, a number of other NRTLs also are recognized for these withdrawn or replaced standards. As a result, OSHA will publish a separate notice to make the appropriate substitutions for UL and the other NRTLs that were recognized for these standards. However, see footnote (3) at the end of list of standards under the *Expansion of Recognition* section below.

OSHA’s recognition of UL, or any NRTL, for a particular test standard is limited to equipment or materials (*i.e.*, products) for which OSHA standards require third party testing and certification before use in the workplace. Consequently, an NRTL’s scope of recognition excludes any product(s) falling within the scope of a test standard for which OSHA has no NRTL testing and certification requirements.

Many of the Underwriters Laboratories (UL) test standards listed above also are approved as American National Standards by the American National Standards Institute (ANSI). However, for convenience in compiling the list, we use the designation of the standards developing organization (*e.g.*, UL 1004) for the standard, as opposed to the ANSI designation (*e.g.*, ANSI/UL 1004). Under our procedures, an NRTL recognized for an ANSI-approved test standard may use either the latest proprietary version of the test standard or the latest ANSI version of that standard, regardless of whether it is currently recognized for the proprietary or ANSI version. Contact ANSI or the ANSI web site (<http://www.ansi.org>) and click “NSSN” to find out whether or not a test standard is currently ANSI-approved.

Programs and Procedures

The renewal would include UL's continued use of the following supplemental programs and procedures, based upon the criteria detailed in the March 9, 1995 **Federal Register** notice (60 FR 12980, 3/9/95). This notice lists nine (9) programs and procedures (collectively, programs), eight of which an NRTL may use to control and audit, but not actually to generate, the data relied upon for product certification. An NRTL's initial recognition will always include the first or basic program, which requires that all product testing and evaluation be performed in-house by the NRTL that will certify the product. OSHA has already recognized UL for these programs. See <http://www.osha-slc.gov/dts/otpc/nrtl/ul.html>.

Program 2: Acceptance of testing data from independent organizations, other than NRTLs.

Program 3: Acceptance of product evaluations from independent organizations, other than NRTLs.

Program 4: Acceptance of witnessed testing data.

Program 5: Acceptance of testing data from non-independent organizations.

Program 6: Acceptance of evaluation data from non-independent organizations (requiring NRTL review prior to marketing).

Program 7: Acceptance of continued certification following minor modifications by the client.

Program 8: Acceptance of product evaluations from organizations that function as part of the International Electrotechnical Commission Certification Body (IEC-CB) Scheme.

Program 9: Acceptance of services other than testing or evaluation performed by subcontractors or agents.

OSHA developed these programs to limit how an NRTL may perform certain aspects of its work and to permit the activities covered under a program only when the NRTL meets certain criteria. In this sense, they are special conditions that the Agency places on an NRTL's recognition. OSHA does not consider these programs in determining whether an NRTL meets the requirements for recognition under 29 CFR 1910.7. However, these programs help to define the scope of that recognition.

Expansion of Recognition

Additional Sites

UL seeks recognition of the additional sites located in Tokyo, Japan, and in Ontario, Canada, as listed earlier in this notice. In processing UL's requests, OSHA NRTL Program staff performed an on-site review of the facility in

Ontario on January 22–25, 2001, and a similar review of the facility in Tokyo on March 12–15, 2001. In the on-site review reports (see Exhibits 24–1 and 24–2), the program staff recommended a “positive finding,” which means a positive recommendation on the expansion to the Assistant Secretary.

The application information that UL has submitted for these additional sites and the reports demonstrate the testing and certification capabilities at these sites. The sites are wholly owned or controlled by UL. Similar to the recognition of UL's other sites, OSHA's recognition of the additional sites would be limited to performing product testing only to the test standards for which the site has the proper capability and programs, and for which OSHA has recognized UL. As previously mentioned, this treatment is consistent with the recognition that OSHA has granted to other NRTLs that operate multiple sites. In addition, OSHA would permit the sites to use all eight of the “supplemental” programs, listed earlier in this notice, and use of which OSHA already includes under UL's scope of recognition.

Additional Test Standards

UL also seeks recognition for testing and certification of products for demonstration of conformance to the following 64 test standards, and OSHA has determined the standards are “appropriate,” within the meaning of 29 CFR 1910.7(c).

ANSI/ASME—A17.5 Elevators and Escalator Electrical Equipment
ANSI/BHMA—A156.3 Exit Devices
ANSI C12.1 Code for Electricity Meters
ANSI Z21.1 Household Cooking Gas Appliances
ANSI/NFPA 11 Low Expansion Foam and combined Agent Systems
ANSI/NFPA 11A Medium- and High-Expansion Foam Systems
ANSI/NFPA 12 Carbon Dioxide Extinguishing Systems
ANSI/NFPA 12A Halon 1301 Fire Extinguishing Agent Systems
ANSI/NFPA 13 Installation of Sprinkler Systems
ANSI/NFPA 17 Dry Chemical Extinguishing Systems
ANSI/NFPA 20 Centrifugal Fire Pumps
ANSI/NFPA 72 Installation, Maintenance, and Use of Protective Signaling Systems
UL 6A Electrical Rigid Metal Conduit—Aluminum, Bronze, and Stainless Steel
UL 10C Positive Pressure Fire Tests of Door Assemblies
UL 198M Mine-Duty Fuses
UL 307A Liquid Fuel-Burning Heating Appliances for Manufactured Homes and Recreational Vehicles
UL 497C Protectors for Coaxial Communications Circuits
UL 498A Current Taps and Adapters

UL 514D Cover Plates for Flush-Mounted Wiring Devices
UL 536 Flexible Metallic Hose
UL 606 Linings and Screens for Use with Burglar-Alarm Systems
UL 641 Type L Low-Temperature Venting Systems
UL 651B Continuous Length HDPE Conduit
UL 698A Industrial Control Panels Relating to Hazardous (Classified) Locations
UL 789 Indicator Posts for Fire-Protection Service
UL 797A Electrical Metallic Tubing—Aluminum
UL 896 Oil-Burning Stoves
UL 963 Sealing, Wrapping, and Marking Equipment
UL 1425 Cables for Non-Power Limited Fire-Alarm Circuits
UL 1434 Thermistor-Type Devices
UL 1482 Solid-Fuel Type Room Heaters
UL 1640 Portable Power Distribution Equipment
UL 1653 Electrical Nonmetallic Tubing
UL 1655 Community-Antenna Television Cables
UL 1681 Wiring Device Configurations
UL 1686 Pin and Sleeve Configurations
UL 1699 Arc-Fault Circuit-Interrupters
UL 1741 Power Conditioning Units for Use in Residential Photovoltaic Power Systems
UL 1887 Fire Test of Plastic Sprinkler Pipe for Flame and Smoke Characteristics
UL 2017 General Purpose Signaling Devices and Systems⁽¹⁾
UL 2089 Vehicle Battery Adapters⁽²⁾
UL 2125 Motor-Operated Air Compressors for Use in Sprinkler Systems
UL 2127 Inert Gas Clean Agent Extinguishing System Unit
UL 2166 Halocarbon Clean Agent Extinguishing System Units
UL 2200 Stationary Engine Generator Assemblies
UL 2202 Electric Vehicle (EV) Charging System Equipment⁽⁴⁾
UL 2227 Overfilling Prevention Devices
UL 3121–1 Process Control Equipment
UL 3101–2–20 Electrical Equipment for Laboratory Use, Part 2: Laboratory Centrifuges
UL 60950 Information Technology Equipment⁽³⁾
UL 8730–2–6 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Automated Electrical Pressure Sensing Controls Including Mechanical Requirements
UL 8730–2–9 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Temperature Sensing Controls
UL 8730–2–14 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Electric Actuators
UL 60335–1 Safety of Household and Similar Electrical Appliances, Part 1: General Requirements
UL 60335–2–34 Household and Similar Electrical Appliances, Part 2: Particular Requirements for Motor-Compressors
UL 60730–1 Automatic Electrical Controls for Household and Similar Use, Part 1: General Requirements
UL 60730–2–3 Automatic Electrical Controls for Household and Similar Use,

Part 2: Particular Requirements for Thermal Protectors for Ballasts for Tubular Fluorescent Lamps

- UL 60730-2-4 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Thermal Motor Protectors for Motor-Compressors of Hermetic and Semi-Hermetic Type
- UL 60730-2-10 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Electrically Operated Motor Starting Relays
- UL 60730-2-11 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Energy Regulators
- UL 60730-2-12 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Electrically Operated Door Locks
- UL 60730-2-13 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Humidity Sensing Controls
- UL 60730-2-16 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Automatic Electrical Water Level Operating Controls of the Float Type for Household and Similar Applications
- UL 61058-1 Switches for Appliances

(1) Limited to electrical portions only.

(2) This standard is approved for testing and certification of products for use within recreational vehicles and mobile homes.

(3) This standard replaces UL 1950. Upon publication of the final notice for UL's renewal/expansion, the web page of all other NRTLs currently recognized for UL 1950 also will be updated to include UL 60950, due to earlier requests received from some of these other NRTLs for recognition of UL 60950.

(4) The Canadian Standards Association (CSA), another NRTL, had requested recognition for this standard in an expansion application, which OSHA granted on July 3, 2001 (66 FR 35271). However, the standard was mistakenly excluded from the notice but has been added to CSA's scope of recognition.

Preliminary Finding

UL has submitted acceptable requests for renewal and expansion of its recognition as an NRTL. As noted above, in processing these requests, OSHA has performed on-site reviews of certain UL facilities. UL has addressed the discrepancies noted by the assessor following the reviews, and the assessor has included the resolution in the on-site review reports (see Exhibits 24, 24-1, 24-2).

Following a review of the application files, the on-site review reports, and other pertinent information, the NRTL Program staff has concluded that OSHA can grant to UL: (1) the renewal for the 10 sites and the test standards and programs listed above, and (2) the expansion for the additional 2 sites and test standards, also listed above. The staff therefore recommended to the

Assistant Secretary that the applications be preliminarily approved.

Based upon the recommendation of the staff, the Assistant Secretary has made a preliminary finding that Underwriters Laboratories Inc. can meet the requirements as prescribed by 29 CFR 1910.7 for the renewal and expansion of its recognition. This preliminary finding does not constitute an interim or temporary approval of the applications for UL.

OSHA welcomes public comments, in sufficient detail, as to whether UL has met the requirements of 29 CFR 1910.7 for the renewal and expansion of its recognition as a Nationally Recognized Testing Laboratory. Your comment should consist of pertinent written documents and exhibits. To consider it, OSHA must receive the comment at the address provided above (see **ADDRESSES**, no later than the last date for comments (see **DATES** above). Should you need more time to comment, OSHA must receive your written request for extension at the address provided above (also see **ADDRESSES**) no later than the last date for comments (also see **DATES** above). You must include your reason(s) for any request for extension. OSHA will limit an extension to 30 days, unless the requester justifies a longer period. We may deny a request for extension if it is frivolous or otherwise unwarranted. You may obtain or review copies of UL's requests, the on-site review reports, and all submitted comments, as received, by contacting the Docket Office, Room N2625, Occupational Safety and Health Administration, U.S. Department of Labor, at the above address. You should refer to Docket No. NRTL4-93, the permanent record of public information on UL's recognition.

The NRTL Program staff will review all timely comments and, after resolution of issues raised by these comments, will recommend whether to grant UL's renewal and expansion requests. The Assistant Secretary will make the final decision on granting the renewal and expansion and, in making this decision, may undertake other proceedings that are prescribed in Appendix A to 29 CFR Section 1910.7. OSHA will publish a public notice of this final decision in the **Federal Register**.

Notice of Voluntary Termination

With respect to Docket No. NRTL2-93, Entela, Inc., has requested that OSHA withdraw its recognition of the Entela site in Taipei, Taiwan (see Exhibit 22 in Docket NRTL2-93). This withdrawal is effective immediately, and OSHA will take no further action on

it. OSHA recognized this site on May 22, 1997 (62 FR 28066). Under section II.D of Appendix A to 29 CFR 1910.7, OSHA must "inform the public of any voluntary termination by **Federal Register** notice." This action is unrelated to our preliminary finding on the UL renewal and expansion requests. We include it herein only for convenience in processing.

Signed at Washington, DC, March 7, 2002.

John L. Henshaw,

Assistant Secretary.

[FR Doc. 02-6447 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-26-P

DEPARTMENT OF LABOR

Pension and Welfare Benefits Administration

[Application No. D-10912, et al.]

Proposed Exemptions; Wyndham International, Inc. Employee Savings & Retirement Plan

AGENCY: Pension and Welfare Benefits Administration, Labor.

ACTION: Notice of proposed exemptions.

SUMMARY: This document contains notices of pendency before the Department of Labor (the Department) of proposed exemptions from certain of the prohibited transaction restrictions of the Employee Retirement Income Security Act of 1974 (the Act) and/or the Internal Revenue Code of 1986 (the code).

Written Comments and Hearing Requests

All interested persons are invited to submit written comments or requests for a hearing on the pending exemptions, unless otherwise stated in the Notice of Proposed Exemption, within 45 days from the date of publication of this **Federal Register** Notice. Comments and requests for a hearing should state: (1) The name, address, and telephone number of the person making the comment or request, and (2) the nature of the person's interest in the exemption and the manner in which the person would be adversely affected by the exemption. A request for a hearing must also state the issues to be addressed and include a general description of the evidence to be presented at that hearing.

ADDRESSES: All written comments and requests for a hearing (at least three copies) should be sent to the Pension and Welfare Benefits Administration (PWBA), Office of Exemption Determinations, Room N-5649, U.S. Department of Labor, 200 Constitution Avenue, NW., Washington, DC 20210.

Attention: Application No. _____, stated in each Notice of Proposed Exemption. Interested persons are also invited to submit comments and/or hearing requests to PWBA via e-mail or FAX. Any such comments or requests should be sent either by e-mail to: "moffittb@pwba.dol.gov", or by FAX to (202) 219-0204 by the end of the scheduled comment period. The applications for exemption and the comments received will be available for public inspection in the Public Documents Room of the Pension and Welfare Benefits Administration, U.S. Department of Labor, Room N-1513, 200 Constitution Avenue, NW., Washington, DC 20210.

Notice to Interested Persons

Notice of the proposed exemptions will be provided to all interested persons in the manner agreed upon by the applicant and the Department within 15 days of the date of publication in the **Federal Register**. Such notice shall include a copy of the notice of proposed exemption as published in the **Federal Register** and shall inform interested persons of their right to comment and to request a hearing (where appropriate).

SUPPLEMENTARY INFORMATION: The proposed exemptions were requested in applications filed pursuant to section 408(a) of the Act and/or section 4975(c)(2) of the Code and in accordance with procedures set forth in 29 CFR part 2570, subpart B (55 FR 32836, 32847, August 10, 1990). Effective December 31, 1978, section 102 of Reorganization Plan No. 4 of 1978, 5 U.S.C. App. 1 (1996), transferred the authority of the Secretary of the Treasury to issue exemptions of the type requested to the Secretary of Labor. Therefore, these notices of proposed exemption are issued solely by the Department.

The applications contain representations with regard to the proposed exemptions which are summarized below. Interested persons are referred to the applications on file with the Department for a complete statement of the facts and representations.

Wyndham International, Inc.; Employee Savings & Retirement Plan (the Plan) Located in Dallas, Texas

[Application No. D-10912]

Proposed Exemption

The Department is considering granting an exemption under the authority of section 408(a) of the Act and section 4975(c)(2) of the Code, and in accordance with the procedures set

forth in 29 CFR part 2570, subpart B (55 FR 32836, 32847, August 10, 1990). If the exemption is granted, the restrictions of sections 406(a), 406(b)(2), and 407(a) of the Act and the sanctions resulting from the application of section 4975 of the Code, by reason of section 4975(c)(1)(A) through (D) of the Code, shall not apply to the past acquisition, holding, exercise by the Plan of certain stock purchase rights (the Rights),¹ which were issued by Wyndham International, Inc. (Wyndham) to all shareholders of record, as of September 30, 1999, of certain Wyndham common stock (the Common Stock) pursuant to a rights offering (the Rights Offering), provided that the following conditions were satisfied.

(a) The Plan's acquisition and holding of the Rights in connection with the Rights Offering occurred as a result of an independent act of Wyndham as a corporate entity;

(b) All holders of the Common Stock, including the Plan, were treated in a like manner with respect to all aspects of the Rights Offering; and

(c) All decisions regarding the disposition or exercise of the Rights were made by the individual Plan participants whose accounts in the Plan received the Rights, in accordance with Plan provisions for the individually directed investment of such accounts.

EFFECTIVE DATE: This exemption, if granted, will be effective for the period from November 9, 1999 to December 8, 1999.

Summary of Facts and Representations

1. The Plan is a defined contribution, profit sharing plan with a Code section 401(k) feature. Wyndham, the Plan sponsor, is in the business of buying, selling, leasing, and managing hotels. Wyndham is a Delaware corporation headquartered in Dallas, Texas. The Plan provides for individually directed accounts. As of December 31, 1999, the fair market value of the total assets of the Plan was approximately \$71,963,560. As of May 26, 2000, the Plan had approximately 3,344 participants. The trustee of the Plan is CG Trust Company (the Trustee), located in Chicago, Illinois.

2. Among the assets of the Plan is Wyndham's Class A common Stock (i.e., the Common Stock), which is publicly traded on the New York Stock Exchange (NYSE). The applicant represents that, as of September 30, 1999 (the Record Date), there were issued and outstanding 168,132,832 shares of the

Common Stock. As of that date, the Plan held 487,364 shares of the Common Stock, less than one-half of one percent of all outstanding shares. These shares were held in individual accounts and had been purchased pursuant to participant direction of investment under the terms of the Plan. As of September 29, 1999, the closing price of the Common Stock on the NYSE was \$2.938 per share.

3. As background to the Rights Offering, Wyndham agreed to settle a class action lawsuit filed against it relating to a \$1 billion equity investment in Wyndham's Series B Convertible Preferred Stock. On September 17, 1999, Wyndham entered into a stipulation of settlement Agreement with the other parties to this litigation. On November 1, 1999, the Delaware Chancery Court issued an Order approving the stipulation of Settlement Agreement.

In accordance with the above-described settlement, all holders of the Common Stock, including the Plan, as well as the holders of certain units in partnerships related to Wyndham, were issued, on November 9, 1999, Rights to purchase shares of Wyndham's Series A Convertible Preferred Stock (the Preferred Stock) for a price of \$100 per share. The applicant represents that it filed Form S-3 with the Securities and Exchange Commission, as well as the Prospectus, dated November 8, 1999, for the Rights Offering.

The applicant further represents that the Plan had no control over the terms of the settlement, including the decision to carry out the Rights Offering, and that the Plan was not involved in any capacity in the settlement negotiations. Thus, the Rights Offering was an independent act of Wyndham as a corporate entity, and all holders of the Common Stock, including the Plan, were treated in a like manner with respect to all aspects of the Rights Offering.

4. Pursuant to the Rights Offering, each shareholder of the Common Stock was issued one Right for each share of the Common Stock held as of the Record Date. Each shareholder was entitled to purchase one share of the Preferred Stock for every 57 Rights issued to such shareholder. As previously noted, the Plan held 487,364 shares of the Common Stock as of the Record Date. Consequently, the Plan was issued a total of 487,364 Rights. All Rights were to expire at 5:00 PM, Eastern Standard Time, on December 8, 1999 (the Expiration Date), 30 days after their issuance, unless they were properly exercised, or sold, before that date.

¹ The applicant states that the Rights do not constitute "qualifying employer securities" within the meaning of section 407(d)(5) of the Act.

5. The applicant represents that, in anticipation of the Rights Offering, the Plan was amended, as appropriate, to provide for the handling of the Rights. The Plan was also amended to establish a new Wyndham International, Inc. Series A Convertible Preferred Stock Fund (Preferred Stock Fund), similar to the fund that already held the Common Stock, to hold all shares of Preferred Stock that were purchased.

6. The applicant represents that each Plan participant was notified of the terms of the Rights offering, as well as the number of rights that were to be issued to the individual account of such participant. Each participant received a packet of information that included: (i) A memorandum, dated November 8, 1999, that was specifically designed to instruct participants regarding the Rights Offering; (ii) a Preferred Stock purchase form; and (iii) the Prospectus, dated November 8, 1999, which was also distributed to all other shareholders entitled to participate in the Rights Offering.

7. Each participant was allowed to direct the Trustee to sell or exercise the Rights allocated to the participant's account. In order to exercise the Rights, each shareholder was required to properly fill out, execute, and deliver a subscription warrant, along with full payment of the \$100 per share purchase price, to ChaseMellon Shareholder Services, LLC (ChaseMellon), the subscription agent, before the Expiration Date.

At the time of the Rights Offering, contributions could be invested, at the election of the participant, in one or more of the following investments: (i) CIGNA Guaranteed Long-Term Account; (ii) CIGNA Charter Large Company Stock Index Fund; (iii) Fidelity Puritan Account; (iv) Franklin Small Cap Growth A Account; (v) Franklin Mutual Qualified A Account; (vi) Wyndham International Common Stock Fund; (vii) Fidelity Advisor Growth Opportunities Account; (viii) INVESCO Dynamics Account; (ix) CIGNA Charter Small Company Stock Value I Fund; and (x) CIGNA Charter Foreign Stock II Fund. As set forth in the memorandum distributed to participants, a participant who elected to exercise his or her Rights was to authorize CIGNA Retirement & Investment Services (CIGNA), the Plan's third party administrator, to raise the purchase price for the Preferred Stock from the first six funds listed above. If insufficient, the participant was to authorize CIGNA to raise the amount from the next available fund in which the participant's account was invested.

The applicant represents that all decisions regarding the disposition or

exercise of the Rights were made by the individual Plan participants whose accounts in the Plan received the Rights, in accordance with Plan provisions for the individually directed investment of such accounts. The Board of Directors made no recommendation about whether an individual shareholder should exercise any Rights. Moreover, no shareholder was required to exercise any Rights or otherwise take any action in response to the Rights Offering.

8. Beginning on November 16, 1999, the Trustee attempted to sell, in the over-the-counter (OTC) market, any unexercised Rights that were allocated to the account of a participant. Prior to expiration, the Rights were to be transferred or sold through a stockbroker or ChaseMellon. However, no market developed for the Rights.

Wyndham did not charge any fee or sales commission to issue the Rights or to issue the Preferred Stock to a shareholder who exercised the Rights. Shareholders who exercised Rights through a broker or other holder of their shares were responsible for paying any fees that person may have charged. The shareholder was also to be responsible for any fees or sales commissions that were applicable to a sale of any of the Rights.

9. The applicant represents that the following is a summary of the Rights Offering. A total of 31 participants, who each had at least 57 Rights issued to his or her account, elected to exercise their Rights to purchase a total of 174 shares of Preferred Stock for the Plan.² The rest of the Rights expired without value, since no market developed for the Rights.

The applicant also stated that no market has ever developed for the Preferred Stock.³ Upon completion of the Rights Offering, the beneficial ownership of individual shareholders of the Common Stock who did not exercise their Rights declined when compared to other holders of the Common Stock or limited partnership units who did exercise their Rights. This result occurred because the Preferred Stock was convertible into Common Stock and, therefore, represented dilution of

the ownership of Common Stock shareholders.

10. In summary, the applicant represents that the subject transactions satisfied the criteria for an exemption under section 408(a) of the Act for the following reasons: (1) The Plan's acquisition and holding of the Rights in connection with the Rights Offering occurred as a result of an independent act of Wyndham as a corporate entity; (2) all holders of the Common Stock, including the Plan, were treated in a like manner with respect to all aspects of the Rights Offering; (3) all decisions regarding the disposition or exercise of the Rights were made by the individual Plan participants whose accounts in the Plan received the Rights, in accordance with Plan provisions for the individually directed investment of such accounts; and (4) the Plan held less than one-half of one percent of all the Common Stock outstanding as of the Record Date.

For Further Information Contact:

Ms. Karin Weng of the Department, telephone (202) 693-8540. (This is not a toll-free number.)

Holt, Fleck & Free P.A. Profit Sharing Plan (the Plan) Located in Noblesville, Indiana

[Application No. D-11000]

Proposed Exemption

The Department is considering granting an exemption under the authority of section 408(a) of the Act and section 4975(c)(2) of the Code and in accordance with the procedures set forth in 29 CFR part 2570, subpart B (55 FR 32836, 32847, August 10, 1990). If the exemption is granted the restrictions of sections 406(a) and 406(b)(1) and (b)(2) of the Act and the sanctions resulting from the application of section 4975 of the Code, by reason of section 4975(c)(1) (A) through (E) of the Code, shall not apply to the sale (the Sale) by the Plan to a Plan fiduciary (the Applicant) of two parcels of improved real property (the Parcels). This exemption is conditioned upon the adherence to the material facts and representations described herein and upon the satisfaction of the following requirements:

(a) All terms and conditions of the Sale are at least as favorable to the Plan as those that the Plan could obtain in an arm's-length transaction with an unrelated party;

(b) The Sales price is the greater of \$165,000 or the fair market value of the Parcels as of the date of the Sale;

(c) The fair market value of the Parcels has been determined by an independent, qualified appraiser;

² The applicant states that the Preferred Stock is a "qualifying employer security" within the meaning of section 407(d)(5) of the Act. However, the Department expresses no opinion herein as to whether the Preferred Stock is a "qualifying employer security" under section 407(d)(5).

³ The applicant represents that subsequent sales of the Preferred Stock will be done in accordance with the conditions of section 408(e) of the Act and the regulations thereunder [see 29 CFR 2550.408(e)]. However, the Department expresses no opinion herein as to whether any sales of the Preferred Stock comply with section 408(e) and the regulations thereunder.

(d) The Sale is a one-time transaction for cash; and

(e) The Plan does not pay any commissions, costs or other expenses in connection with the Sale.

Summary of Facts and Representations

1. Holt, Fleck & Romine, the sponsor of the Plan, is a law firm located in Noblesville, Indiana. The Plan is a profit sharing pension plan, which, as of May 30, 2001, had 15 participants. The Applicant, Steven Holt, the sponsor of the Plan, proposes to purchase the Parcels from the Plan. The Plan's assets have an aggregate fair market value of \$921,549.

2. In September 1992, the Applicant purchased the Parcels from Hamilton General Corporation, an unrelated third party, for \$145,000. At the time of the acquisition, the Parcels represented 53% of Plan assets. The Parcels have an estimated fair market value of \$165,000 and constitute approximately 18% of the total value of Plan assets.

3. The Applicant represent that the Sale is in the interests of the Plan, and its participants and beneficiaries. The Applicant is seeking to purchase the Parcels from the Plan for cash, thus allowing the Plan to be in a more liquid financial status. There will be no commissions, costs or other expenses incurred by the Plan in connection with the Sale.

4. The Parcels consist of:

A 5,412 square foot parcel of improved real property located at 107 South 8th Street, Noblesville, Indiana (107 South); and

A 4,356 square foot parcel of improved real property located at 123 South 8th Street, Noblesville, Indiana (123 South). The Parcels have generated a minimal rate of return during the Plan's holding of the Parcels.⁴

5. The Parcels were appraised on July 16, 2001, by Therese Lattanzio and Stephen L. Cobb (the Appraisers) for Real Property Evaluations, Inc. located in Indianapolis, Indiana. Both Appraisers are Indiana state Certified General Appraisers. The Appraisers are independent of the Applicant.

The Appraisers determined that the best use and highest value of the Parcels was associated with valuing the Parcels in accordance with the so-called direct sales comparison method. In this

method, sales of similar use land in the market area are compared to the subject to arrive at an indication of value. In arriving at final value conclusions, factors such as rights conveyed, financing terms, sale conditions, market conditions, location, and physical characteristics are taken into consideration. Therefore, based on the valuation procedure, the fair market value of the Parcels was determined as follows: (i) 107 South = \$110,000; and (ii) 123 South = \$55,000. Accordingly, the total fair market value of the Parcels is \$165,000 as of July 16, 2001 (\$110,000 + \$55,000 = \$165,000). The Plan will receive an amount equal to the greater of: (i) \$165,000; or (ii) The fair market value of the Parcels at the time of the Sale.

6. In summary, the Applicant represent that the subject transaction satisfies the statutory criteria contained in section 408(a) of the Act and section 4975(c)(2) of the Code for the following reasons:

(a) The Sale will be a one-time transaction for cash;

(b) The Plan will not pay any commissions, costs or other expenses in connection with the Sale; and

(c) The Plan will receive an amount equal to the greater of:

(i) \$165,000; or (ii) The fair market value of the Parcels at the time of the Sale.

Notice to Interested Persons: Notice of the proposed exemption shall be given to all interested persons in the manner agreed upon by the Applicant and Department within 15 days of the date of publication in the **Federal Register**. Comments and requests for a hearing are due forty-five (45) days after publication of the notice in the **Federal Register**.

For Further Information Contact:
Khalif Ford of the Department,
telephone (202) 693-8540 (this is not a toll-free number).

General Information

The attention of interested persons is directed to the following:

(1) The fact that a transaction is the subject of an exemption under section 408(a) of the Act and/or section 4975(c)(2) of the Code does not relieve a fiduciary or other party in interest or disqualified person from certain other provisions of the Act and/or the Code, including any prohibited transaction provisions to which the exemption does not apply and the general fiduciary responsibility provisions of section 404 of the Act, which, among other things, require a fiduciary to discharge his duties respecting the plan solely in the interest of the participants and beneficiaries of the plan and in a

prudent fashion in accordance with section 404(a)(1)(b) of the Act; nor does it affect the requirement of section 401(a) of the Code that the plan must operate for the exclusive benefit of the employees of the employer maintaining the plan and their beneficiaries;

(2) Before an exemption may be granted under section 408(a) of the Act and/or section 4975(c)(2) of the Code, the Department must find that the exemption is administratively feasible, in the interests of the plan and of its participants and beneficiaries, and protective of the rights of participants and beneficiaries of the plan;

(3) The proposed exemptions, if granted, will be supplemental to, and not in derogation of, any other provisions of the Act and/or the Code, including statutory or administrative exemptions and transitional rules. Furthermore, the fact that a transaction is subject to an administrative or statutory exemption is not dispositive of whether the transaction is in fact a prohibited transaction; and

(4) The proposed exemptions, if granted, will be subject to the express condition that the material facts and representations contained in each application are true and complete, and that each application accurately describes all material terms of the transaction which is the subject of the exemption.

Signed at Washington, DC, this 13th day of March, 2002.

Ivan Strasfeld,

*Director of Exemption Determinations,
Pension and Welfare Benefits Administration,
Department of Labor.*

[FR Doc. 02-6431 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-29-M

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45536; File No. SR-Amex-2002-14]

Self-Regulatory Organizations; Notice of Filing and Immediate Effectiveness of Proposed Rule Change by the American Stock Exchange LLC To Extend the eQPRIORITY Pilot Program for Six Months

March 11, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² notice is hereby given that on March 4, 2002, the American Stock Exchange LLC ("Amex" or "Exchange") filed with the

⁴ The Department expresses no opinion herein as to whether the acquisition and the holding of the Parcels by the Plan violated section 404(a) of the Act. Section 404(a) of the Act requires, among other things, that a fiduciary of a plan act prudently, solely in the interest of the plan's participants and beneficiaries, and for the exclusive purpose of providing benefits to participants and beneficiaries when making investment decisions on behalf of the plan.

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by Amex. Amex has designed the proposed rule change as "non-controversial" under Rule 19b-4(f)(6),³ thus rendering it immediately effective. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

Amex proposes to extend for an additional six months Commentary .03 to Amex Rule 126 to continue a pilot program for processing electronically transmitted orders for the common stock of business corporations admitted to dealings on the Exchange ("eQPrioritysm"). The text of the proposed rule change is available at the Office of the Secretary of the Exchange and from the Commission's Public Reference Room.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, Amex included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. Amex has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

On September 12, 2000, the Commission approved Amex's eQPriority initiative on a six-month pilot basis.⁴ The pilot program was extended for six months in March 2001⁵ and again in August 2001.⁶ Amex now seeks to extend the pilot for an additional six-month period.

eQPriority is intended to encourage persons to route marketable electronic orders to the Exchange by assuring them that orders sent to the specialist

electronically will be filled either: (i) At the Amex Published Quote ("APQ") up to the displayed size at the time the order is announced, or (ii) at an improved price. Amex believes that the program provides orders for stocks sent to the floor electronically with the optimal combination of speed, certainty of execution, and price improvement opportunities. eQPriority applies only to orders for common stock admitted to dealings; it is not available for orders for options, Exchange Traded Funds, or other Amex-listed securities. It also does not apply to openings and reopenings and to block trades executed at a "clean-up" price pursuant to Amex Rule 155. The eQPriority pilot is scheduled to expire on March 12, 2002.

eQPriority works in the following manner. Once the specialist announces the electronic order, members may not withdraw or modify bids and offers incorporated into the APQ on the opposite side of the market from the incoming order *except* to provide price improvement. When an eQPriority order is executed in part at an improved price, the remainder of the order is executed at the APQ up to the number of shares then available (*i.e.*, the size of the APQ at the time the order was announced, less any shares that provided price improvement). The eQPriority order does not have to match with any other trading interest on the same side of the market. In the event that an eQPriority order is larger than the APQ at the time the order is announced, the order is filled up to the size of the APQ according to the eQPriority procedures, and the unexecuted balance is filled according to the Exchange's customary auction market processes.

The purpose of eQPriority is to provide incoming electronic orders with an execution at the displayed offer (or lower) in the case of an electronic buy order, or at the displayed bid (or higher) in the case of an electronic sell order. eQPriority is not intended to allow an incoming electronic order to obtain priority over orders that already have established priority in the market. Thus, an eQPriority order does not have priority over bids and offers that were announced prior to the time that the eQPriority order is represented. This arises only in situations where the market is quoted at the minimum fractional variation and is best illustrated by an example. Assume the market is quoted 20.00 to 20.01, 5,000 × 5,000, and the bid represents a limit order on the book. Further assume that the specialist announces an eQPriority order to buy 1,000 and that a broker in the crowd is willing to sell 1,000 at 20. In this example, the limit order to buy

on the book had established a bid of 20 prior to the representation of the eQPriority order. The booked limit order, consequently, would buy the 1,000 shares sold by the broker at 20, and the eQPriority order would be filled at 20.01.

2. Statutory Basis

Amex believes that the proposed rule change is consistent with section 6(b) of the Act⁷ in general and furthers the objectives of section 6(b)(5)⁸ in particular in that it is designed to prevent fraudulent and manipulative acts and practices; to promote just and equitable principles of trade; to remove impediments to and perfect the mechanism of a free and open market and a national market system; and, in general, to protect investors and the public interest. Amex also believes that the proposed rule change is not designed to permit unfair discrimination between customers, issuers, brokers, and dealers.

B. Self-Regulatory Organization's Statement on Burden on Competition

Amex has stated that the proposed rule change would impose no burden on competition.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

No written comments were solicited or received with respect to the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Amex has stated that, because the proposed rule change does not (i) significantly affect the protection of investors or the public interest; (ii) impose any significant burden on competition; and (iii) become operative for 30 days from the date on which it was filed (or such shorter time as the Commission may designate if consistent with the protection of investors and the public interest), it has become effective pursuant to section 19(b)(3)(A) of the Act⁹ and Rule 19b-4(f)(6) thereunder.¹⁰

Amex has requested that the Commission waive the 30-day pre-operative period under Rule 19b-4(f)(6)(iii). The Commission finds that waiving the pre-operative period is consistent with the protection of investors and the public interest. The

³ 17 CFR 240.19b-4(f)(6).

⁴ See Securities Exchange Act Release No. 43284 (September 12, 2000), 65 FR 57410 (September 22, 2000).

⁵ See Securities Exchange Act Release No. 44049 (March 7, 2001), 66 FR 14947 (March 14, 2001).

⁶ See Securities Exchange Act Release No. 44702 (August 15, 2001), 66 FR 43925 (August 21, 2001).

⁷ 15 U.S.C. 78f(b).

⁸ 15 U.S.C. 78f(b)(5).

⁹ 15 U.S.C. 78s(b)(3)(A).

¹⁰ 17 CFR 240.19b-4(f)(6).

Commission believes that the existing eQPriority pilot provides beneficial services to investors. Acceleration of the operative date will allow the pilot program to continue without interruption and ensure that the benefits of the program do not lapse.

Accordingly, the Commission waives the 30-day pre-operative period, and the proposed rule change may become operative immediately.¹¹

Rule 19b-4(f)(6) also requires the self-regulatory organization to provide the Commission written notice of its intent to file the proposed rule change at least five business days before doing so (or such shorter time as designated by the Commission). Amex also has requested that the Commission waive this five-day pre-filing requirement. For the same reasons that it is waiving the 30-day pre-operative period, the Commission also waives the five-day pre-filing period.

At any time within 60 days of the filing of the proposed rule change, the Commission may summarily abrogate such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW, Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the Exchange. All submissions should refer to File No. SR-Amex-2002-14 and should be submitted by April 8, 2002.

¹¹ For purposes only of accelerating the operative date of this proposal, the Commission has considered the proposed rule's impact on efficiency, competition, and capital formation. See 15 U.S.C. 78c(f).

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.¹²

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6451 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45537; File No. SR-BSE-2002-02]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change and Amendment No. 1 by the Boston Stock Exchange, Inc. to Delete References to Fractional Pricing From BSE Rules

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on February 15, 2002, the Boston Stock Exchange, Inc. ("BSE" or "Exchange") filed with the Securities and Exchange Commission ("Commission" or "SEC") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. On March 1, 2002, the BSE amended the proposed rule change.³ The Commission is publishing this notice to solicit comments on the proposed rule change, as amended, from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The Exchange proposes to amend its Rules to delete all references to fractional pricing increments in accordance with the decimals conversion in the equity marketplace. The text of the proposed rule change is available at the BSE and at the Commission.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these

statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and the Statutory Basis for, the Proposed Rule Change

1. Purpose

The purpose of the proposed rule change is to amend the following Rules to eliminate all references to fractional pricing increments in relation to equity securities: Chapter II, Section 41; Chapter XXIV, Section 5, Interpretations and Policies, Paragraph .10; Chapter XXIV-B, Section 5, Interpretations and Policies, Paragraph .01(e), and Paragraph .05; and Chapter XXXI, Section 3.

2. Statutory Basis

The BSE believes that the proposed rule change is consistent with section 6(b)(5) of the Act,⁴ in that it is designed to foster cooperation and coordination with persons engaged in regulating securities transactions, to remove impediments to and perfect the mechanism of a free and open market and a national market system and, in general, to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

No written comments were either solicited or received.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the BSE consents, the Commission will:

A. By order approve such proposed rule change, or

¹² 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ See February 28, 2002 letter from John A. Boese, Assistant Vice President, Legal and Regulatory, BSE to Alton Harvey, Chief, Office of Market Watch, Division of Market Regulation, SEC ("Amendment No. 1"). In Amendment No. 1, the BSE asked that the proposed rule change be considered pursuant to Section 19(b)(2) of the Act. 15 U.S.C. 78s(b)(2).

⁴ 15 U.S.C. 78f(b)(5).

B. Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the BSE. All submissions should refer to file number SR-BSE-2002-02 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁵

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6454 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45542; File No. SR-CBOE-2001-65]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by the Chicago Board Options Exchange Inc. To Permit a Single Response From Market Makers to a Request To Execute a Large Order

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² notice is hereby given that on December 17, 2001, the Chicago Board Options Exchange, Inc. ("CBOE" or "Exchange") filed with the Securities and Exchange Commission ("Commission"), the proposed rule change as described in

Items I, II, and III below, which Items have been prepared by the CBOE. The CBOE filed an amendment to the proposed rule change on March 6, 2002.³ The Commission is publishing this notice to solicit comments on the proposed rule change, as amended, from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The CBOE proposes to amend CBOE Rule 8.7 to permit a single response from market makers to a request to execute a large order. The text of the proposed rule change is set forth below. Additions are in italics.

CHAPTER VIII

Market-Makers, Trading Crowds and Modified Trading Systems Section A: Market-Makers

Rule 8.7 Obligations of Market Makers

(a)-(c) No change.

...Interpretations and Policies:

.01-.10 No change.

.11 *The obligation of Market-Makers to make competitive markets under Rule 8.7 does not preclude members in a trading crowd from discussing a request for a market that is greater than the RAES order eligibility size for that option class, for the purpose of making a single bid (offer) based upon the aggregate of individual bids (offers) by members in the trading crowd, but only when the member representing the order asks for a single bid (offer). Whenever a single bid (offer) pursuant to this paragraph is made, such bid (offer) shall be a firm quote and each member of the trading crowd participating in the bid (offer) shall be obligated to fulfill his portion of the single bid (offer) at the single price.*

II. Self-Regulatory Organization's Statement of the Purpose of and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the CBOE included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements

may be examined at the places specified in Item IV below. The CBOE has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

The CBOE is submitting the proposed rule change pursuant to subparagraph IV.B.j of the Commission's September 11, 2000 Order,⁴ which requires that certain options exchanges, including the CBOE, adopt new, or amend existing, rules to make express any practice or procedure "whereby market makers trading any particular option class determine by agreement the spreads or option prices at which they will trade any option class * * *." Although market makers compete against each other and, when applicable, against the Designated Primary Market Maker ("DPM"), Lead Market Maker, or Supplemental Market Maker ("SMM"), the proposed new Interpretation and Policy .11 to CBOE Rule 8.7 would expressly provide for a limited situation where the CBOE believes that market makers necessarily are required to coordinate with each other.⁵ Specifically, proposed Interpretation and Policy .11 to CBOE Rule 8.7 would permit market makers to coordinate in the limited situation where a member requests a single bid or offer from the trading crowd for an order that is greater in size than the Exchange's Retail Automatic Execution System ("RAES") order eligibility size for that option class, as determined by the Exchange's appropriate Floor Procedure Committee.

When a request to buy or sell a large number of options is submitted to a trading crowd, the CBOE believes that it is usually the case that the customer on whose behalf the request is made wants to know promptly at what single price all of the options represented by the request could be bought or sold. In the exercise of his fiduciary duty, the member representing such a large order is permitted to request a jointly made single bid or offer to ensure that his

³ See letter from Patrick Sexton, Assistant General Counsel, CBOE, to Deborah Flynn, Assistant Director, Division of Market Regulation ("Division"), dated March 4, 2002 ("Amendment No. 1"). Amendment No. 1 deletes a footnote from the original filing that stated that a member would be viewed as having requested a single bid or offer if the member expressed to a trading crowd that generally he or she expected a single bid or offer for any order of greater than the RAES order eligibility size, unless he or she requested otherwise in a specific circumstance.

⁴ See Order Instituting Public Administrative Proceedings Pursuant to Section 19(h)(1) of the Securities Exchange Act of 1934, Making Findings and Imposing Remedial Sanctions. Securities Exchange Act Release No. 43268 (September 11, 2000).

⁵ As set forth in CBOE Rules 8.80 and 8.85, respectively, the term "market-makers" includes DPMs and each DPM is obligated to fulfill all of the obligations of a market-maker under CBOE rules, in addition to fulfilling the specific obligations of a DPM.

⁵ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

customer's order is completely filled at the best price. Without asking for such a joint response, the member would assume a risk that the market would move substantially as the member attempts to execute the whole order in pieces against individual market makers at different prices.⁶

Proposed Interpretation and Policy .11 to CBOE Rule 8.7.11 would allow CBOE market makers to respond to a member's request for a quick and certain market. The proposed rule change would permit market makers jointly to discuss a request from a member for a single order that is greater in size than the RAES order eligibility size for that option class, in order to provide a single bid or offer, based upon the aggregate of individual bids or offers by members in the trading crowd. Such coordination would only be permitted in situations where the member representing the order requests a single bid or offer. When a single bid or offer made in response to a request results in the order being executed, the order will be apportioned among the market makers who participated in making the single bid or offer according to the number of contracts each market participant committed to trading, and each market maker shall be obligated to fulfill his portion of the single bid or offer at the single price.⁷

The CBOE believes that proposed Interpretation and Policy .11 to CBOE Rule 8.7 would enhance competition among markets. CBOE's market makers must be able to respond to requests for a single large order from a member in the face of competition from other exchanges that have specialists who are better able to provide a single response to large bids and offers. Moreover, because proposed Interpretation and Policy 8.7.11 would allow CBOE market makers to respond to a specific request, the CBOE believes it would enhance the ability of the Exchange to respond to requests for immediate executions at disseminated prices.

⁶ Without asking for a joint response, a member may not know until it is too late whether he will have satisfied the customer's entire order if he fills the order in pieces against individual market-makers at different prices. The CBOE believes that a member who does not ask for a joint response takes a risk that the market will move substantially as the member executes the order in parts against different market-makers at different prices against whom he must mark up different order tickets or against whom he must make separate inputs into his electronic trading unit.

⁷ The Exchange has submitted another proposed rule change (SR-CBOE-2002-08) relating to allocation of trades, including trades pursuant to proposed Interpretation and Policy .11 to CBOE Rule 8.7.11.

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with Section 6(b) of the Act⁸ in general and furthers the objectives of Section 6(b)(5)⁹ in particular in that it is designed to promote just and equitable principles of trade, remove impediments to a free and open market and a national market system, and protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The proposed rule change, as amended, would provide for limited joint participation among competing CBOE market makers in a trading crowd in certain circumstances. The Exchange believes this limited joint participation is justified by the benefits to the marketplace from this proposal. According to the Exchange, the effect of this aggregate response proposal would be to allow the market maker trading crowds to compete more effectively for order flow with specialists from other options exchanges by providing enhanced opportunities for best execution of customer orders on the CBOE. As a result, the Exchange believes the limited joint activity described in this rule proposal is justified by and furthers the objectives of Section 11A(a)(1)(C)(ii) of the Act¹⁰ by assuring fair competition among markets. The Exchange believes that the proposed rule also is consistent with and furthers the objectives of Section 6(b)(5) of the Act¹¹ in that it is designed to remove impediments to a free and open market and protecting investors and the public interest.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

No written comments were solicited or received with respect to the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the CBOE consents, the Commission will:

⁸ 15 U.S.C. 78f(b).

⁹ 15 U.S.C. 78f(b)(5).

¹⁰ 15 U.S.C. 78k-1(a)(1)(C)(ii).

¹¹ 15 U.S.C. 78f(b)(5).

(A) By order approve such proposed rule change, or

(B) Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change, as amended, is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filings will also be available for inspection and copying at the principal office of the CBOE. All submissions should refer to the File No. SR-CBOE-2001-65 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.¹²

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6456 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45538; File No. SR-CSE-2002-02]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by The Cincinnati Stock Exchange, Incorporated To Amend Trading Rules To Eliminate References to Fractional Price Variations

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on March 4, 2002, The Cincinnati Stock Exchange, Incorporated ("CSE" or "Exchange") filed with the Securities and Exchange

¹² 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The CSE proposes to activate the provisions of CSE Rules 11.3(a) and (c) to eliminate Rules 11.3(a) and (c) upon the completion of decimal conversion. The text of the proposed rule change is below. Proposed deletions are in brackets.

Rule 11.3 Price Variations

[(a) Bids or offers in stocks traded on the Exchange at or above \$1.00 per share shall not be made at a smaller variation than $\frac{1}{8}$ of \$1.00 per share; in stocks below \$1.00 but at or above $\frac{1}{2}$ of \$1.00 per share, at a smaller variation than $\frac{1}{4}$ of \$1.00; in stocks below $\frac{1}{2}$ of \$1.00 per share, at a smaller variation than $\frac{1}{32}$ of \$1.00 per share; and in bonds at a smaller variation than $\frac{1}{8}$ of 1% of the principal amount, except in the case of a dually or multiply-traded security where the principal exchange shall have a different rule or when the Board of Trustees of the Exchange shall provide otherwise. (Rule 11.3(a) will be eliminated upon completion of decimal conversion.)]

[(b)] Bids or offers in stocks traded on the Exchange shall not be made at a smaller variation than \$.01 per share; and in bonds at a smaller variation than $\frac{1}{8}$ of 1% of the principal amount.

[(c) Notwithstanding (b) above, bids and offers in stocks not participating in the decimal pilot program and not converted to decimal pricing at or above \$1.00 per share must be made in fractions at a minimum variation of $\frac{1}{16}$ per share. The minimum variation of .01 described in (b) above is applicable to stocks that have been converted to decimal pricing. (Rule 11.3(c) will be eliminated upon completion of the decimal conversion.)]

* * * * *

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the self-regulatory organization included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at

the places specified in Item IV below. The self-regulatory organization has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

The CSE proposes to eliminate references to fractional price variations in stocks traded on the Exchange. In implementing the conversion to decimal pricing, the Exchange added provisions to Rules 11.3(a) and (c) that called for the elimination of said rules upon completion of the decimal conversion process.³ With decimal pricing now fully implemented, the Exchange is now activating the previously approved clauses that eliminate 11.3(a) and (c). With regard to all equity securities, Rule 11.3 will reflect only decimal pricing upon approval of this proposed rule change.

2. Statutory Basis

The CSE believes that the proposed rule change is consistent with Section 6(b) of the Act⁴ in general and furthers the objectives of Section 6(b)(5)⁵ in particular. The CSE believes the proposed rule change is consistent with Section 6(b)(5)⁶ in that it is designed to promote just and equitable principles of trade and to remove impediments to and perfect the mechanism of a free and open market and a national market system, and, in general, to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The CSE does not believe that the proposed rule change will impose any inappropriate burden on competition.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

No comments were solicited or received in connection with the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal**

³ See Securities Exchange Act Release No. 43408 (October 3, 2000), 65 FR 60708 (October 12, 2000) (order approving CSE Rules that accommodate the implementation of decimal pricing).

⁴ 15 U.S.C. 78f(b).

⁵ 15 U.S.C. 78f(b)(5).

⁶ 15 U.S.C. 78f(b)(5).

Register or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the Exchange consents, the Commission will:

A. By order approve such proposed rule change, or

B. Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying at the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the CSE. All submissions should refer to file No. SR-CSE-2002-02 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁷

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6455 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45540; File No. SR-DTC-2001-16]

Self-Regulatory Organizations; The Depository Trust Company; Notice of Filing of Proposed Rule Change Relating to Technical Language Changes to Certain DTC Rules

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934

⁷ 17 CFR 200.30-3(a)(12).

("Act"),¹ notice is hereby given that on August 31, 2001, The Depository Trust Company ("DTC") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which items have been prepared primarily by DTC. The Commission is publishing this notice to solicit comments on the proposed rule change from interested parties.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The proposed rule change consists of technical language changes to DTC Rules 1, 18, 27, and 28. The language changes concern officer titles and the methods of amending DTC's procedures, services guides, and regulations.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, DTC included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. DTC has prepared summaries, set forth in sections (A), (B), and (C) below, of the most significant aspects of these statements.

(A) Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

The purpose of the proposed rule change is to modify DTC's Rules to eliminate references to officer titles that are obsolete and to clarify the method by which DTC's procedures, services guides, and regulations can be amended. The proposed rule change will also expand the term "procedures," as defined under Rule 1, to include service guides and regulations.

Rules 18 allows certain DTC officers and directors to waive or suspend rules and procedures and Rule 28 allows certain officers and directors to act under delegated authority from the board of directors on behalf of DTC. The proposed rule change would delete references to "Executive Vice President" and "Senior Vice President" as officers of DTC and add a reference to "Managing Director." At present, Rule 27 allows the board of directors to delegate authority to the chairman of the board to prescribe procedures for DTC. Under the proposed rule change, DTC's

board also may extend this authority to any DTC officer referenced in the board's delegation resolution.

The proposed rule change is consistent with section 17A of the Act and the rules and regulations thereunder applicable to DTC because it would promote the prompt and accurate clearance and settlement of securities transactions because it would clarify and update DTC's Rules.

(B) Self-Regulatory Organization's Statement on Burden on Competition

DTC perceives no impact on competition by reason of the proposed rule change.

(C) Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

Written comments from DTC participants have not been solicited or received on the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within thirty-five days of the date of publication of this notice in the **Federal Register**, or within such longer period: (i) As the Commission may designate up to ninety days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which DTC consents, the Commission will:

(A) By order approve such proposed rule change or

(B) Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room, 450 Fifth Street, NW,

Washington, DC 20549. Copies of such filing also will be available for inspection and copying at the principal office of DTC. All submissions should refer to File No. SR-DTC-2001-16 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.²

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6339 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45541; File No. SR-ISE-2002-06]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by the International Securities Exchange LLC, Relating to Minimum Pricing Increments

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on February 12, 2002, the International Securities Exchange LLC ("Exchange" or "ISE") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The ISE is proposing to reaffirm its current minimum pricing increments for quotations as \$.05 for options trading at less than \$3.00 and \$.10 for options trading at \$3.00 or more.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the ISE included statements concerning the purpose of, and basis for, the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The ISE has prepared summaries, set forth in sections A, B

² 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

¹ 15 U.S.C. 78s(b)(1).

and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

In a release dated June 8, 2000, the Commission ordered the ISE, the other registered national securities exchanges, and the National Association of Securities Dealers, Inc. ("NASD") to submit to the Commission, by June 8, 2001, a study regarding the effects of decimal trading.³ The Decimalization Order also required the exchanges and the NASD to submit proposed rule changes establishing minimum pricing increments for quotations in the securities they trade.

On September 10, 2001, the ISE submitted its decimalization study ("Study"). Because the ISE did not have significant empirical data regarding the effects of decimalization on its market, the Exchange based its study on responses to a questionnaire it had sent to its members. The Study concluded that decimalization had little effect on the ISE market.

The ISE also submitted its required rule change establishing minimum pricing increments for quotations.⁴ The Exchange established minimum increments of \$.05 for options trading at less than \$3.00 and \$.10 for options trading at \$3.00 or more. Those were the same increments the Exchange had applied during its conversion to decimal pricing. The purpose of this proposed rule change is to reaffirm the pricing increments in the ISE's rule in light of the results of the Study. Because the Study indicated that the conversion to decimal pricing did not have a significant effect on the ISE's market, the ISE does not believe it is necessary or appropriate at this time to change its minimum pricing increments.

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with section 6(b)(5) of the Act,⁵ in that it fosters cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transaction in securities,

removes impediments to and perfects the mechanism for a free and open market and a national market system, and, in general, protects investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange believes that the proposed rule change does not impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

The Exchange has not solicited, and does not intend to solicit, comments on the proposed rule change. The Exchange has not received any unsolicited written comments from members or other interested parties.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the Exchange consents, the Commission will:

- (a) By order approve such proposed rule change; or
- (b) Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW, Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at

the principal office of the ISE. All submissions should refer to File No. SR-ISE-2002-06 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁶

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6457 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45546; File No. SR-NYSE-2002-14]

Self-Regulatory Organizations; Notice of Filing and Immediate Effectiveness of Proposed Rule Change by the New York Stock Exchange, Inc. Extending the Pilot Regarding Shareholder Approval of Stock Option Plans Through May 13, 2002

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on March 11, 2002, the New York Stock Exchange, Inc. ("NYSE" or "Exchange") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The Exchange proposes to extend, until May 13, 2002, the effectiveness of the amendments to Sections 312.01, 312.03 and 312.04 of the Exchange's Listed Company Manual with respect to the definition of a "broadly-based" stock option plan, which were approved by the Commission on a pilot basis (the "Pilot") on June 4, 1999.³ The Pilot was subsequently amended and extended on March 30, 2001 until September 30, 2001.⁴ The Pilot has since been

⁶ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ Securities Exchange Act Release No. 41479, 64 FR 31667 (June 11, 1999) (notice of filing and order granting accelerated approval, on a pilot basis, to File No. SR-NYSE-98-32) ("Original Pilot Approval Order").

⁴ Securities Exchange Act Release No. 44141, 66 FR 18334 (April 6, 2001) (order granting approval, on a pilot basis, to the File No. SR-NYSE-00-32).

³ Securities Exchange Act Release No. 42914 (June 8, 2000), 65 FR 38010 (June 19, 2000) ("Decimalization Order"). The Commission extended the date by which the studies were due to September 10, 2001. Securities Exchange Act Release No. 44336 (May 22, 2001), 66 FR 29368 (May 30, 2001).

⁴ Securities Exchange Act Release No. 44349 (May 24, 2001), 66 FR 29617 (May 31, 2001).

⁵ 15 U.S.C. 78f(b)(5).

extended until January 11, 2002⁵ and March 11, 2002.⁶

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

On July 13, 2000, the Exchange filed a proposed rule change seeking to extend the effectiveness of the Pilot until September 30, 2003.⁷ Following receipt of comments from interested parties and the SEC staff, on January 19, 2001, the Exchange amended the 2000 Extension Request to shorten the three-year extension request to one year and to amend the definition of "broadly based" under the Exchange's rule. While the 2000 Extension Request was under consideration, the Commission extended the Pilot to provide the Commission and the Exchange with additional time to review and evaluate comment letters.⁸ On March 30, 2001, the Commission approved the 2000 Extension Request, which amended and extended the Pilot, on a pilot basis until September 30, 2001.⁹ The Exchange's 2001 Extension Request became effective on September 28, 2001, on a

pilot basis, and extended the Pilot until January 11, 2002 to provide additional time to evaluate the issues presented by the Pilot.¹⁰ The Pilot was again extended until March 11, 2002 for the same reasons.¹¹

The Exchange proposes to further extend the effectiveness of the Pilot until May 13, 2002 to provide additional time to evaluate the issues presented by the Pilot, in light of recently adopted requirements relating to disclosure of equity compensation plan information.¹²

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with section 6(b)(5) of the Act,¹³ which requires, among other things, that an Exchange have rules designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, to foster cooperation and coordination with persons engaged in facilitating transactions in securities, to remove impediments to and perfect the mechanism of a free and open market and a national market system and, ingeneral, to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received from Members, Participants or Others

The Exchange has neither solicited nor received written comments on the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Because the proposed rule change (1) does not significantly affect the protection of investors or the public interest; (2) does not impose any significant burden on competition; and (3) does not become operative for 30 days from the date of filing, or such shorter time as the Commission may designate if consistent with the protection of investors and the public interest, the proposed rule change has become effective pursuant to section 19(b)(3)(A) of the Act¹⁴ and Rule 19b-4(f)(6)¹⁵ thereunder.

A proposed rule change filed under Rule 19b-4(f)(6)¹⁶ normally does not become operative prior to 30 days after the date of filing. However, pursuant to Rule 19b-4(f)(6)(iii),¹⁷ the Commission may designate a shorter time if such action is consistent with the protection of investors and public interest. The Exchange seeks to have the proposed rule change become operative on or before March 11, 2002, in order to allow the Pilot to continue in effect on an uninterrupted basis. In addition, under Rule 19b-4(f)(6)(iii), the Exchange is required to provide the Commission with written notice of its intent to file the proposed rule change at least five business days prior to the filing date or such shorter time as designated by the Commission. The Commission waived the five-day pre-notice and thirty-day operative date requirements for this proposed rule change.

The Commission, consistent with the protection of investors and the public interest, has determined to make the proposed rule change to extend the Pilot through May 13, 2002, become operative on March 11, 2002. The Commission notes that unless the Pilot is extended, the Pilot will expire and the provisions of Sections 312.01, 312.03, and 312.04 of the Exchange's Listed Company Manual that were amended in the Pilot will revert to those in effect prior to June 4, 1999. The Commission believes that such a result could lead to confusion.

The Commission recognizes that the Pilot has generated many comment letters from commenters that do not support the NYSE's definition of "broadly-based" stock option plans under the Pilot.¹⁸ The Commission also notes that many commenters were

⁵ Securities Exchange Act Release No. 44886 (September 28, 2001), 66 FR 51083 (October 5, 2001) (notice of filing and immediate effectiveness of File No. SR-NYSE-2001-37) ("2001 Extension Request").

⁶ See Securities Exchange Act Release No. 45275 (January 14, 2002), 67 FR 2718 (January 18, 2002) (File No. SR-NYSE-2002-03).

⁷ Securities Exchange Act Release No. 43111 (August 2, 2000), 65 FR 49046 (August 10, 2000) (notice of filing of File No. SR-NYSE-00-32) ("2000 Extension Request").

⁸ See Securities Exchange Act Release Nos. 43329 (September 22, 2000), 65 FR 58833 (October 2, 2000) (notice of filing and immediate effectiveness of File No. SR-NYSE-00-38); 43647 (November 30, 2000), 65 FR 77407 (December 11, 2000) (notice of filing and immediate effectiveness of File No. SR-NYSE-00-52); and 44018 (February 28, 2001), 66 FR 13821 (March 7, 2001) (notice of filing and immediate effectiveness of File No. SR-NYSE-2001-04).

⁹ See note 4 *supra*.

¹⁰ See note 5 *supra*. One comment letter was received regarding the extension of the Pilot by the 2001 Extension Request. See letter from Sarah A.B. Teslick, Executive Director, Council of Institutional Investors ("CII") to Jonathan G. Katz, Secretary, Office of the Secretary, Commission, dated October 16, 2001. The CII commented that the 2001 Extension Request should have been released for public comment prior to the Commission approving another extension to the Pilot and that any future proposed extensions should be released for prior public comment, that the Pilot not be extended after January 11, 2002, that the NYSE should be required to submit a dilution standard for approval which should be in place before the 2002 proxy season, and that the Commission act on the proposed disclosure standards for stock option plans. The Commission notes that the disclosure standards were approved by it on December 21, 2001. See note 12 *infra* below.

¹¹ See note 6 *supra*.

¹² Release Nos. 33-8048 and 34-45189 (December 21, 2001), 67 FR 232 (January 2, 2002).

¹³ 15 U.S.C. 78f(b)(5).

¹⁴ 15 U.S.C. 78s(b)(3)(A).

¹⁵ 17 CFR 240.19b-4(f)(6).

¹⁶ *Id.*

¹⁷ 17 CFR 240.19b-4(f)(6)(iii).

¹⁸ See Original Pilot Approval Order, note 3 *supra*.

critical of the NYSE's existing rules on broadly-based plans prior to the adoption of the original Pilot. As noted above, if the Pilot is not extended, the rules prior to the Pilot will go into effect. The proposed rule change merely extends the duration of the Pilot for only a short period of time and does not deal with the substantive issues presented by the Pilot itself.

Based on these reasons, the Commission believes that it is consistent with the protection of investors and the public interest that the proposed rule change to extend the Pilot through May 13, 2002, become operative on March 11, 2002.¹⁹ At any time within 60 days of the filing of the proposed rule change, the Commission may summarily abrogate such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the above-mentioned self-regulatory organization. All submissions should refer to the File No. SR-NYSE-2002-14 and should be submitted by April 18, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.²⁰

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6453 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45544; File No. SR-PCX-2002-04]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by the Pacific Exchange, Inc. Relating to Permanent Adoption of Decimal Pricing and the Establishment of a Minimum Price Variation for Quoting in Equity Securities and Options

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on January 15, 2002, the Pacific Exchange, Inc. ("PCX" or "Exchange") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the PCX. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The PCX fully implemented the Commission's order requiring it to convert prices in equity securities and options from fractions to decimals on a pilot basis. Having fully implemented decimal pricing and established the minimum price variation ("MPV") in each market for quoting equity securities and options, the Exchange submits this proposal to permanently adopt the changes that the Exchange has made to its rules. The Exchange is not making any changes to its rules; rather, the Exchange is permanently adopting the rule changes that were initially implemented on a pilot basis.³

The text of the proposed rule change is available at the PCX and at the Commission.

²⁰ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ See Securities Exchange Act Release No. 43369 (September 27, 2000), 65 FR 59485 (October 5, 2000) (SR-PCX-2000-23); see also Securities Exchange Act Release No. 45077 (November 19, 2001), 66 FR 59280 (November 27, 2001) (SR-PCX-2001-39) (eliminating all references to fractional pricing from its rules).

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of, and basis for, the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item III below. The Exchange has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

On June 8, 2000, the Commission issued an order ("Order") that provided a framework for the national securities exchanges and the National Association of Securities Dealers, Inc. (collectively "Participants") to convert quotation pricing in equity securities and options from fractions to decimals.⁴ The Order required that: (i) Participants submit studies analyzing how decimal conversion affects systems capacity, liquidity, and trading behavior; and (ii) Participants submit rule filings that individually establish the MPV for each market.

In complying with the Order, the Participants submitted to the Commission on July 26, 2000, the Decimals Implementation Plan for the Equities and Options Markets⁵ and successfully completed the phasing-in of decimal pricing in all equity securities and options. In connection with the full implementation, the Exchange modified its rules to include pricing in decimal format with cross-references to fractional pricing. This was done to allow the Exchange to trade, during the phase-in, some securities in decimals and some in fractions. The Exchange also established an MPV scheme for each market (equities and options) and submitted its study of the results on September 10, 2001.⁶ The Exchange completed its transition to decimal pricing by eliminating references to fractional

⁴ See Securities Exchange Act Release No. 42914 (June 8, 2000), 65 FR 38010 (June 19, 2000).

⁵ See letter from Dennis L. Covelli, Vice President, New York Stock Exchange, Inc. to Annette Nazareth, Director, Division of Market Regulation, Commission, dated July 25, 2000.

⁶ See The Pacific Exchange, Inc. Report on Decimal Trading (September 10, 2001).

¹⁹ For purposes only of accelerating the operative date of this proposal, the Commission notes that it has considered the proposed rule's impact on efficiency, competition, and capital formation. 15 U.S.C. 78c(f).

pricing.⁷ The Exchange now proposes to permanently adopt the rules, previously noticed by the Commission, with no change.

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with section 6(b) of the Act⁸ in general, and furthers the objectives of section 6(b)(5) of the Act⁹ in particular, in that it is designed to facilitate transactions in securities, to promote just and equitable principals of trade, and to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

No written comments were solicited or received with respect to the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding, or (ii) as to which the Exchange consents, the Commission will:

(A) by order approve such proposed rule change; or

(B) institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written

communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of the filing will also be available for inspection and copying at the principal offices of the Exchange. All submissions should refer to File No. SR-PCX-2002-04 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.¹⁰

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6450 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45539; File No. SR-PHLX-2001-120]

Self-Regulatory Organizations; Philadelphia Stock Exchange, Inc.; Order Granting Approval to Proposed Rule Change Amending Phlx Rule 237, "The eVWAP Morning Session"

March 12, 2002.

On December 26, 2001, the Philadelphia Stock Exchange, Inc. ("Phlx" or "Exchange") filed with the Securities and Exchange Commission ("Commission"), pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² a proposed rule change to amend Phlx Rule 237, "The eVWAP Morning Session," to: (1) Allow Exchange-Traded Fund Shares to be executed on the eVWAP System; (2) codify order increment size requirements; and (3) make minor technical amendments to Phlx Rule 237. On January 25, 2002, the Phlx made minor, technical amendments to the proposal.

The proposed rule change, as amended, was published for comment in the **Federal Register** on February 1, 2002.³ The Commission received no comments on the proposal.

The Commission finds that the proposed rule change, as amended, is consistent with the requirements of the Act and the rules and regulations

thereunder applicable to a national securities exchange⁴ and, in particular, the requirements of Section 6 of the Act⁵ and the rules and regulations thereunder. The Commission finds specifically that the proposed rule change is consistent with section 6(b)(5) of the Act⁶ because it will expand the number of securities eligible for eVWAP trading, as well as codify order and commitment size requirements.

It is therefore ordered, pursuant to section 19(b)(2) of the Act⁷, that the proposed rule change (SR-PHLX-2001-120), as amended, be, and it hereby is, approved.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁸

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6452 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SMALL BUSINESS ADMINISTRATION

Wisconsin District Advisory Council; Public Meeting

The U. S. Small Business Administration Advisory board will hold a public meeting on Wednesday March 27, 2002. The Wisconsin Advisory Council meeting will take place at the Plaza East office building located at 330 East Kilbourn Ave., 8th floor Milwaukee, Wisconsin. The time set forth is 12 noon to 1 pm. The purpose for this meeting will be to discuss such matters as may be presented by members, staff of the U.S. Small Business Administration or others present. For further information, please write or call Yolanda Staples-Lassiter, U. S. Small Business Administration, 310 West Wisconsin Ave., Suite 400 Milwaukee, Wisconsin 53202; Telephone (414) 297-1090. The public is invited.

Steve Tupper,

Committee Management Officer.

[FR Doc. 02-6418 Filed 3-15-02; 8:45 am]

BILLING CODE 8025-01-P

⁴ In approving this proposed rule change, the Commission has considered the proposed rule's impact on efficiency, competition, and capital formation. 15 U.S.C. 78c(f).

⁵ 15 U.S.C. 78f.

⁶ 15 U.S.C. 78f(b)(5).

⁷ 15 U.S.C. 78s(b)(2).

⁸ 17 CFR 200.30-3(a)(12).

¹⁰ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240. 19b-4.

³ See Securities Exchange Act Release No. 45343 (January 28, 2002), 67 FR 5027.

⁷ See *supra* note 3.

⁸ 15 U.S.C. 78f(b).

⁹ 15 U.S.C. 78f(b)(5).

SOCIAL SECURITY ADMINISTRATION**Agency Information Collection****Activities: Proposed Request and Comment Request**

The Social Security Administration (SSA) publishes a list of information collection packages that will require clearance by the Office of Management and Budget (OMB) in compliance with Pub. L. 104-13 effective October 1, 1995, The Paperwork Reduction Act of 1995. SSA is soliciting comments on the accuracy of the agency's burden estimate; the need for the information; its practical utility; ways to enhance its quality, utility and clarity; and on ways to minimize burden on respondents, including the use of automated collection techniques or other forms of information technology.

Written comments and recommendations regarding the information collection(s) should be submitted to the OMB Desk Officer and the SSA Reports Clearance Officer at the following addresses:

(OMB), Office of Management and Budget, Attn: Desk Officer for SSA, New Executive Office Building, Room 10230, 725 17th St., NW., Washington, DC 20503.

(SSA), Social Security Administration, DCFAM, Attn: SSA Reports Clearance Officer, 1-A-21 Operations Bldg., 6401 Security Blvd., Baltimore, MD 21235.

I. The information collections listed below will be submitted to OMB within 60 days from the date of this notice. Therefore, your comments should be submitted to SSA within 60 days from the date of this publication. You can obtain copies of the collection instruments by calling the SSA Reports Clearance Officer at 410-965-0454, or by writing to her at the address listed above.

1. Government Pension Questionnaire—0960-0160

The Social Security Act and Regulations provide that an individual receiving spouse's benefits and concurrently receiving a Government pension, based on the individual's own earnings, may have the Social Security benefit amount reduced by two-thirds of the pension amount. The data collected on Form SSA-3885 is used by the Social Security Administration (SSA) to determine if the individual's Social Security benefit will be reduced, the amount of reduction, the effective date of the reduction and if one of the exceptions in 20 CFR 404.408a applies. The respondents are individuals who are receiving (or will receive) Social

Security spouse's benefits and also receive their own Government pension.

Number of Respondents: 30,000.

Frequency of Response: 1.

Average Burden Per Response: 12.5 minutes.

Estimated Annual Burden: 6,250 hours.

2. Application for Benefits Under a U.S. International Social Security Agreement—0960-0448

The information collected on form SSA-2490 is used by SSA to determine a claimant's eligibility for U.S. Social Security benefits under the provisions of an international social security agreement. It is also used to take an application for benefits from a foreign country under an agreement. The respondents are individuals who are applying for benefits from either the United States and/or a foreign country with which the United States has an agreement. The United States currently has 17 such agreements.

Number of Respondents: 22,000.

Frequency of response: 1.

Average Burden per response: 30 minutes.

Estimated Annual Burden: 11,000 hours.

3. Request for Workers' Compensation/ Public Disability Information—0960-0098

Form SSA-1709 is used by SSA to request and/or to verify information about worker's compensation or public disability benefits given to Social Security disability insurance benefit recipients so that their monthly benefit adjustments are properly made. The respondents are State and local governments and/or businesses that administer workers' compensation or other disability benefits.

Number of Respondents: 140,000.

Frequency of Response: 1.

Average Burden Per Response: 15 minutes.

Estimated Annual Burden: 35,000 hours.

II. The information collections listed below have been submitted to OMB for clearance. Your comments on the information collections would be most useful if received by OMB and SSA within 30 days from the date of this publication. You can obtain a copy of the OMB clearance packages by calling the SSA Reports Clearance Officer on (410) 965-0454, or by writing to her at the address listed above.

1. Authorization To Obtain Earnings Data From the Social Security Administration—0960-0602

The information requested on Form SSA-581 is necessary for identification

of the earnings record, verification of the signature authorizing access to the earnings record and for disposition of the response. The respondents are individuals and various private/public organizations/agencies that need detailed earnings information.

Number of Respondents: 60,000.

Frequency of Response: 1.

Average Burden Per Response: 2 minutes.

Estimated Annual Burden: 2,000 hours.

2. Statement Regarding Contributions—0960-0020

Form SSA-783 is used to make a determination and obtain information about the source of support for a child applicant who must meet a dependency requirement for entitlement to benefits. The respondents are persons giving information about a child's sources of support for entitlement to child's benefits.

Number of Respondents: 30,000.

Frequency of Response: 1.

Average Burden Per Response: 17 minutes.

Estimated Annual Burden: 8,500 hours.

3. Online Authentication Information Collection Form—TEST—0960—NEW Background

The Government Paperwork Elimination Act (GPEA) of 1998 directed federal agencies to develop electronic service delivery instruments as an alternative to traditional paper based methods. The Social Security Administration plans to expand its Internet services to enable citizens to complete the application process as well as to process their requests for post-entitlement transactions online. A major requirement for filing applications and for processing transactional requests is SSA's ability to adequately authenticate the citizen. SSA cannot disclose information unless it is under the provisions of the Freedom of Information Act and the Privacy Act of 1974. Because these transactions will be taking place online, SSA must authenticate citizens by asking for information that would positively identify the requester of the information as the proper party. This information will be validated against identifying information residing in databases outside of SSA. SSA will conduct a test of the Treasury Department's "Pay.Gov" authentication engine as a possible tool for out-of-band authentication.

The Collection

The Social Security Administration will use the data collected on the Online

Authentication Information Collection Form—TEST, to evaluate the Treasury Department's Pay.Gov authentication engine as a possible tool for SSA to validate out-of-band online applicants. The respondents for this test are members of the general public who elect to complete the form for testing.

Number of Respondents: 161.

Frequency of Response: 1.

Average Burden Per Response: 5 minutes.

Estimated Annual Burden: 13 hours.

Dated: March 11, 2002.

Liz Davidson,

Reports Clearance Officer, Social Security Administration.

[FR Doc. 02-6234 Filed 3-15-02; 8:45 am]

BILLING CODE 4191-02-U

DEPARTMENT OF STATE

[Public Notice 3914]

Advisory Committee on Law Applicable to Securities Intermediaries; Meeting Notice

The Study Group on International Securities Transactions of the State Department's Advisory Committee on Private International Law will hold a meeting on Tuesday, March 26, 2002, at the Federal Reserve Bank of New York on proposed multilateral treaty rules determining what laws are applicable to securities intermediaries, including the law applicable to dispositions of securities held through holding systems.

The drafting of such rules has been undertaken on a fast-track basis by the Hague Conference on Private International Law, an intergovernmental body on which the United States is represented. The meeting will provide an opportunity for public comment on the revised draft rules and will facilitate preparation of United States positions on whether to support a final meeting to conclude this process in the fall of 2002.

Subject to availability of time, the meeting will review relevant developments involving dematerialization and immobilization of securities, transfers of interest, and the role of multiple indirect and direct holding systems. A www site below contains the draft provisions. The proposed scope of the applicable law treaty regime is set out in Articles 2 and 3, rules on location relevant to determining applicable law in Article 4, rules deferring to insolvency law in Article 5, rules for countries with more than one system of law in Articles 9 and 16, and transition rules in Article 17.

Time permitting, the start up of a new project to be undertaken by UNIDROIT,

a separate intergovernmental body, on the preparation of uniform substantive rules on transfer of interests by securities intermediaries, as well as clearance and settlement, will be discussed.

Documentation: The basic study by the Permanent Bureau of the Hague Conference, "Law applicable to disposition of securities held through indirect holding systems", and current revised draft rules are obtainable at www.hcch.net. Commentators unable to retrieve these documents may request them from the Office of the Assistant Legal Adviser for Private International Law (L/PIL) by contacting Rosie Gonzales at 202-776-8420, by fax 202-776-8482, or by e-mail at pilddb@his.com.

Attendance: The public is invited to attend up to the capacity of the meeting room and may participate subject to the rulings of the chair. The meeting will take place at 10 a.m. to 4 p.m. at the New York Federal Reserve Bank, 33 Liberty Street. Since access to the building is controlled, persons wishing to attend must, prior to c.o.b. Friday, March 22, notify Audrey Watson, New York Federal Reserve Bank, of their name, address, contact numbers, and affiliation, at 212-720-8403, or by fax 212-720-1756. For additional information on the draft convention, contact Joyce Hansen, Sr. Vice President, New York Federal Reserve Bank at the above numbers, and for information on the law harmonization work of the Hague Conference and UNIDROIT, contact Harold Burman, Office of the Legal Adviser, 202-776-8421; fax 202 776-8482.

Harold S. Burman,

Executive Director, Secretary of State's Advisory Committee on Private International Law, Department of State.

[FR Doc. 02-6484 Filed 3-15-02; 8:45 am]

BILLING CODE 4710-08-P

DEPARTMENT OF TRANSPORTATION

Office of the Secretary

[Docket No. OST-2002-11831]

Establishment of the DOT Electronic Transmission and Storage of Drug Testing Information Advisory Committee

AGENCY: Office of the Secretary, Department of Transportation.

ACTION: Notice.

SUMMARY: The Secretary of Transportation is establishing the Department of Transportation (DOT)

Electronic Transmission and Storage of Drug Testing Information Advisory Committee. The purpose of the committee is to recommend to the Department the type and level of electronic security that should be used for the transmission and storage of drug testing information generated as part of the DOT drug and alcohol testing program regulated by 40 CFR part 40 (65 FR 79462). Additionally, the Committee may examine and provide advice to the DOT related to the format and methodology used in transmitting this type of information as well as the levels and procedures to use in implementing electronic signature technology within the context of the drug and alcohol program.

FOR FURTHER INFORMATION CONTACT: Don Shatinsky, Office of Drug and Alcohol Policy and Compliance (ODAPC), Office of the Secretary, Department of Transportation, (202) 366-3784, fax (202) 366-3897 or Roberta Fede, Committee Management Officer, Executive Secretariat, Department of Transportation, (202) 366-9764.

SUPPLEMENTARY INFORMATION: In accordance with the requirements of the Federal Advisory Committee Act (FACA), 5 U.S.C. Appendix 2, notice is hereby given that on December 11, 2001, the Secretary of Transportation approved establishment of the Electronic Transmission and Storage of Drug Testing Information Advisory Committee. After consultation with the General Services Administration as required by section 9(a)(2) of FACA and 41 CFR 102-3.65, the Secretary certifies that he has determined that the establishment of the Committee is in the public interest in connection with the performance of duties imposed on the DOT by law and specifically by the Omnibus Transportation Employee Testing Act of 1991.

The committee will be composed of approximately 20 members appointed by the Secretary from interested parties within the public. The Committee's members will be chosen to ensure a fairly balanced membership to bring into account a diversity of viewpoints, expertise, and backgrounds. Representation will include the technical and computer industry, drug testing laboratories, medical review officers (MRO), labor, trade and labor associations, and employers. The Committee will provide advice and recommendations to the Department related to the level and type of electronic security that the Department should require in the use of electronic transmission and storage of drug testing information. Additionally, the

Committee may look at the specific formats that may be required to provide consistency in the reporting process, the methodology used, *e.g.*, e-mail versus web based, and the application of electronic signatures in the overall process of reporting this sensitive information. Currently, there are approximately 8.3 million transportation workers in safety-sensitive positions requiring drug testing. All results of drug tests, including negative, positive, adulterated, substituted, and invalid are reported by laboratories directly to physicians (*i.e.*, MROs), who subsequently send final test results to employers. In the majority of cases, laboratory results and MRO verification results are sent by U.S. mail or courier, generating substantial paper work requirements.

To alleviate some of the paper work burden, when 49 CFR part 40 was revised on December 19, 2000, the use of faxed and electronic reporting of some of the drug testing results was authorized, provided that the laboratory and MRO ensured that the information is transmitted in such a manner as to prevent unauthorized access or release while it is transmitted or stored. However, no particular standards or guidelines were provided to ensure that laboratories and MROs used adequate, but secure, methods to transmit and store this sensitive information. The Committee will examine the current state of the art for electronic security and identify those methods which will adequately ensure security, but at the same time provide reasonable cost in its implementation.

Copies of the Committee's charter were filed with the appropriate committees of the Congress and with the Library of Congress in accordance with section 9(c) of the FACA, 5 U.S.C. Appendix 2. In accordance with requirements of the FACA, the DOT will keep records of all Committee meetings and will make them available to the public. Based on the charter of the Committee, it is envisioned that the Committee will meet approximately three times within the next year. Meeting times and places will be published in the **Federal Register**.

Dated: March 12, 2002.

Kenneth C. Edgell,

Acting Director, Office of Drug and Alcohol Policy and Compliance, Department of Transportation.

[FR Doc. 02-6357 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-62-P

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

Notice of Public Hearings on the Draft Environmental Impact Statement for the Potomac Consolidated Terminal Radar Approach Control (TRACON) Airspace Redesign

AGENCY: Federal Aviation Administration, DOT.

ACTION: Notice of public hearings for Draft Environmental Impact Statement.

SUMMARY: The Federal Aviation Administration (FAA) has released a Draft Environmental Impact Statement (DEIS) for redesign of the airspace in the Baltimore-Washington area (67 FR 9019). A summary of the DEIS can be viewed on the Internet at <http://www.faa.gov/ats/potomac>. This Notice provides information on Public Hearings that will be held on the DEIS.

DATES: The hearings will be held from 3 to 4:30 p.m. and 7 to 9 p.m. at the following locations:

- April 9 at the Crystal Gateway Marriott, 1700 Jefferson Davis Highway, Arlington, VA 22202, Tel: (703) 920-3230. The hotel is accessible from the Crystal City Metro Station through underground walkways. The hotel is located on S. Eads Street between 15th and 20th. A map and further directions may be obtained from <http://www.marriott.com/epp/map.asp?MarshaCode=WASGW>.
- April 10 at the Days Hotel and Conference Center, 2200 Centreville Road, Herndon, VA 20170, Tel: (703) 471-6700. The hotel is located on Centreville Road off Exit 10 (Herndon/Chantilly) from the Dulles Toll Road (Rt. 267). A map and further directions may be obtained from <http://www.dullesdaysinn.com/location.html>.
- April 11 at the Colony South Hotel and Conference Center, 7401 Surratts Road, Clinton, MD 20735, Tel: (301) 868-0315. The hotel is located on Route 5. To access it from I-95, take exit 7A to Route 5 (Branch Ave.) towards Waldorf. Stay on Route 5 for approx. 4.5 miles to the light at Surratts Road. Turn left onto Surratts Road and right into the first driveway. A map and further directions may be obtained from <http://www.colonysouth.com/directions.html>.
- April 23 at the Hilton, 620 Perry Parkway, Gaithersburg, MD 20877, Tel: (301) 977-8900. From I-270, take Exit 11 to Route 124 east, then right at the second light (Route 355 south)

and right at the next light, onto Perry Parkway. The hotel is on the right after a roundabout. A map and further directions may be obtained from <http://www.hilton.com/en/hi/hotels/directions.jhtml?cityhcn=GAIGHHF>.

—April 25 at the BWI Airport Marriott, 1743 West Nursery Road, Baltimore, MD 21240, Tel: (410) 859-8300. Take I-95 to B/W Parkway (I-295) North to West Nursery Road (make a right turn off the exit ramp), hotel is one mile on left after the Courtyard by Marriott. A map and further directions may be obtained from <http://www.marriotthotels.com/dpp/Map.asp?marshacode=BWIAP>.

A separate meeting will be held from 1:30 to 3:30 p.m. primarily for Federal, State and local agency staff in accordance with NEPA coordination requirements. This meeting is also open to the public:

—April 24 at the Holiday Inn Capitol, 550 C Street, SW., Washington DC, 20024, Tel: (202) 479-4000. The hotel is close to the Air and Space Museum and accessible from the L'Enfant Plaza Metro stop. When exiting the Metro station, use the exit labeled 7th Street/Maryland Avenue/Smithsonian Museums. Come up the escalator and walk straight ahead half a block to 6th Street SW. Turn right on 6th Street and walk half a block to C Street SW. The Hotel is on the left, located on the corner of 6th & C Streets SW. Driving directions may be obtained from <http://www.holidayinncapitol.com/direction.html>.

SUPPLEMENTARY INFORMATION: Written comments on the DEIS will be accepted until May 23, 2002. Written comments may be sent to: FAA Potomac TRACON, Air Traffic 2400, Attention: Fred Bankert, 3699 Macintosh Drive, Warrenton, VA 20187. Oral or written comments may also be delivered at the public hearings addressed above.

If there is a demand and adequate interest from other areas that could be affected by the airspace redesign, additional meetings maybe scheduled. Additionally, for those unable to attend a meetings, written comments sent to the address shown above are invited.

FOR FURTHER INFORMATION CONTACT: Potomac Consolidated TRACON (800) 762-9531, E-mail: 9-AEA-PCT-Comments@faa.gov, Internet <http://www.faa.gov/ats/potomac>.

Dated: March 8, 2002 in Washington, DC.
Barbara Jo Cogliandro,
Air Traffic Manager, Potomac Consolidated
TRACON.
 [FR Doc. 02-6368 Filed 3-15-02; 8:45 am]
BILLING CODE 4910-13-M

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

Notice of Passenger Facility Charge (PFC) Approvals and Disapprovals

AGENCY: Federal Aviation Administration (FAA), DOT.
ACTION: Monthly Notice of PFC Approvals and Disapprovals. In January 2002, there were two applications approved. Additionally, 10 approved amendments to previously approved applications are listed.

SUMMARY: The FAA publishes a monthly notice, as appropriate, of PFC approvals and disapprovals under the provisions of the Aviation Safety and Capacity Expansion Act of 1990 (Title IX of the Omnibus Budget Reconciliation Act of 1990) (Pub. L. 1010-508) and Part 158 of the Federal Aviation Regulations (14 CFR part 158). This notice is published pursuant to paragraph d of § 158.29.

PFC Applications Approved

Public Agency: Duluth Airport Authority, Duluth, Minnesota.

Application Number: 01-05-C-00-DLH.

Application Type: Impose and use a PFC.

PFC Level: \$4.50.

Total PFC Revenue Approved in This Decision: \$541,256.

Earliest Charge Effective Date: April 1, 2002.

Estimated Charge Expiration Date: April 1, 2003.

Class of Air Carriers Not Required To Collect PFC's: Non scheduled Part 135 air taxi/commercial operators.

Determination: Approved. Based on information contained in the public agency's application, the FAA has determined that the approved class accounts for less than 1 percent of the total annual enplanements at Duluth International Airport (DLH).

Brief Description of Projects Approved for Collection and Use:

Preparation of PFC application.

Upgrade surveillance camera system (phase II).

Repair and replace concrete panels for runway 9/27 and reconstruct a segment of taxiway A at the easterly connection with runway 3/21.

Reconstruct passenger terminal apron. Improve runway 9 safety area (west end).

Install high intensity approach lighting system with sequenced flashing lights to serve runway 9.

Acquire 8.5 acres of wetland credits.

Improve runway safety area at the southwest end of runway 3821.

Construct a perimeter road around the southwest end of runway 3/21. Install security/deer fence.

Brief Description of Disapproved Project: Design category II instrument landing system and midfield remote visual range to serve runway 9.

Determination: Disapproved. The FAA has determined that the activity levels under Category II conditions at DLH do not meet the criteria for FAA establishment of a Category II instrument landing system (ILS) for runway 9, based on a feasibility study (case number 98-AGL-1457-NRA) for the Category II ILS proposal that was conducted in 1998.

Decision Date: January 16, 2002.

FOR FURTHER INFORMATION CONTACT:

Gordon Nelson, Minneapolis Airports District Office, (612) 713-4358.

Public Agency: Broome County Department of Aviation, Binghamton, New York.

Application Number: 02-05-C-00-BGM.

Application Type: Impose and use a PFC.

PFC Level: \$3.00.

Total PFC Revenue Approved in This Decision: \$1,445,438.

Earliest Charge Effective Date: April 1, 2002.

Estimated Charge Expiration Date: October 1, 2006.

Class of Air Carriers Not Required To Collect PFC's: Non-scheduled/on demand air carriers filing FAA Form 1800-31.

Determination: Approved. Based on information submitted in the public agency's application, the FAA has determined that the approved class accounts for less than 1 percent of the total annual enplanements at Binghamton Regional Airport.

Brief Description of Projects Approved for Collection and Use:

Snow removal equipment purchase.

Fire rescue equipment.

Runway 16/34 runway safety area engineered materials arresting systems design/construction.

Airport master plan update.

Brief Description of Projects Approved for Collection: Aircraft rescue and firefighting facility refurbishment. Passenger boarding bridge purchase. Runway 16/34 refurbishment design/construction.

Brief Description of Project Approved for Use: Maintenance building construction—construction phase.

Decision Date: January 23, 2002.

FOR FURTHER INFORMATION CONTACT:

Philip Brito, New York Airports District Office, (516) 227-3800.

AMENDMENTS TO PFC APPROVALS

Amendment No. City, State	Amendment approved date	Original approved net PFC revenue	Amended approved net PFC revenue	Original estimated charge exp. date	Amended estimated charge exp. date
*99-01-C-01-ABR, Aberdeen, SD	10/12/01	\$677,809	\$677,809	05/01/07	10/01/05
96-02-C-01-DAB, Daytona Beach, FL	11/08/01	4,318,671	8,254,367	02/01/05	09/01/07
*99-04-C-01-MOT, Minot, ND	11/19/01	757,551	757,551	02/01/04	04/01/03
01-07-C-01-MRY, Monterey, CA	01/09/02	381,935	463,166	03/01/02	08/01/02
*02-05-C-00-MSY, New Orleans, LA	01/10/02	211,200,626	148,665,172	03/01/10	04/01/05
*96-01-C-01-RDD, Redding, CA	01/11/02	1,195,000	920,000	06/01/05	07/01/02
*98-03-C-01-SJT, San Angelo, TX	01/16/02	946,651	921,993	07/01/06	12/01/04
00-04-U-01-SJT, San Angelo, TX	01/16/02	NA	NA	07/01/06	12/01/04
*98-03-C-01-SUX, Sioux City, IA	01/23/02	610,536	610,536	03/01/04	01/01/04
*97-06-C-01-CMH, Columbus, OH	01/28/02	40,005,400	41,322,417	01/01/04	06/01/04

Note.—The amendments denoted by an asterisk (*) include a change to the PFC level charged from \$3.00 per enplaned passenger to \$4.50 per enplaned passenger. For Aberdeen, SD, this change is effective on January 1, 2002. For Minot, ND, this change is effective on February 1, 2002. For Sioux City, IA, this change is effective on March 1, 2002. For Redding, CA, New Orleans, LA, Columbus, OH, and San Angelo, TX, this change is effective on April 1, 2002.

Issued in Washington, DC, on March 7, 2002.

Barry Molar,

Manager, Airports Financial Assistance Division.

[FR Doc. 02-6367 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-M

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11828]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel AT EASE.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11828. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT: Kathleen Dunn, U.S. Department of

Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD's regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* AT EASE. *Owner:* SALTWATER MARINE INC.

(2) Size, capacity and tonnage of vessel. According to the applicant: "Documented length: 45.9 feet; Breadth: 14.7 feet; Depth: 4.7 feet; Gross tons (per Certificate of Documentation): 21 tons; net tons (per Certificate of documentation): 16 Tons; Capacity: 6 persons"

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: "Charter in South Texas Gulf Area."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of construction:* 1978. *Place of construction:* Kowloon, Hong Kong.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "The proposed change is not expected to have any impact on existing passenger vessel operators which are involved in either fishing or sightseeing trips. Our intent is to provide an overnight cruising facility for a very limited number of passengers on a limited basis."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "The proposed change of this waiver will not have any impact on U.S. shipyards."

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6466 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11827]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel MEMORY MAKER.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11827. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT: Kathleen Dunn, U.S. Department of

Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD'S regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* MEMORY MAKER. *Owner:* Jim Moorhead.

(2) Size, capacity and tonnage of vessel. According to the applicant: Gross tons: 28; Net tons: 23; Length 48.; Breadth: 15.0; Depth: 6.0

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: We intend to cruise all navigable waters of the United States over the next several years. As a way to supplement our income, as we visit various places, we would like to offer pleasure boat rides to small parties, most likely six passengers maximum, but definitely under twelve."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of construction:* Unknown. *Place of construction:* Unknown.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "Our intent is that we will be moving from port to port and would not be staying in any one place more than a couple of weeks, so the impact on other commercial vessels * * * would be negligible * * * We will most likely attract couples wishing to spend a few hours on a private yacht with no particular schedule, rather than the regimented timeframes most tour boats must work under."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: " * * * the impact on other * * * boat yards, or builders, would be negligible * * * "

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6465 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11830]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel PHOENIX.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11830. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except Federal holidays. An electronic version of this document and

all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT:

Kathleen Dunn, U.S. Department of Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD'S regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* PHOENIX. *Owner:* Thomas J. O'Grady.

(2) Size, capacity and tonnage of vessel. According to the applicant: "Gross Tonnage 19GRT, Net Tonnage 17NRT, Length 46.1', Breadth 14.3', Depth 5.8'."

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: I intend to use this vessel for educational purposes. As an adjunct associate professor of English and Poet-In-Residence at Hampton-Sydney College I plan to offer a course on "Literature of the Sea" which will entail using my boat as a classroom not only for discussing Literature but for teaching Seamanship. I may also use the vessel for paid excursions to various events along the Chesapeake bay and may use students, during future summers, to move the boat to Florida for upcoming winter sailing." "East Coast of the United States from inland waters to 100 miles out."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of construction:* 1982. *Place of construction:* Kaohsiung, Taiwan

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "I am not aware of any school or person currently offering a course that combines the study of Literature and Sailing, at least not as I have devised such a program, although I know there are other Semester at Sea programs and some certified sailing schools. In any case, my passenger list will be very small and should not compete."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "None that I can imagine."

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6463 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11826]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel REEL LUCKY.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11826. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401,

Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT:

Kathleen Dunn, U.S. Department of Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD's regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* REEL LUCKY. Owner: Karen A. Hoth.

(2) Size, capacity and tonnage of vessel. According to the applicant: "Size: 29' Capacity: 8, Tonnage: 9 Gross Tonnage, 7 Net Tonnage"

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: "Small charter boat operation, for under 6 passengers, for half and full day fishing trips around the city of Marathon, Florida. Occasional use for brief charter trips to the Bahamas; occasional entry into fishing tournaments in waters in and around the Florida Keys."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of*

construction: 1984. *Place of construction:* Unknown.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "Reel Lucky is located on a slip at a marina in Marathon that has had successful charter boat business in the past. It is generally of shorter length than other charter vessels in the area, and the operation only includes one boat in the fleet. This waiver will have no negative impact on other charter business due to both of these factors"

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "This vessel with minimal to no impact on US shipyards, other than an annual haul-out for maintenance and repair. There are several yards in the Marathon area that are equipped to handle this."

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6464 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11829]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel SKOL.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11829. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT: Kathleen Dunn, U.S. Department of Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD'S regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. Name of vessel: SKOL. Owner: Wilson S. Goodwin and Elizabeth Witt-Goodwin.

(2) Size, capacity and tonnage of vessel. According to the applicant: " * * * length, 50.8'; breadth, 14.0'; and depth 8.8'. Her tonnage is gross, 31; net, 28."

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: "The intended use of the vessel is in

sailboat charter service on the Chesapeake Bay, initially operating out of Annapolis, MD. In the future, I would like to be able to offer SKOL for captained charters in South Florida waters and the USVIs."

(4) Date and Place of construction and (if applicable) rebuilding. Date of construction: 1988. Place of construction: Taipei, Taiwan, Republic of China.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "The impact this waiver will have on other commercial passenger operators should be minimal. I say this because it will be a very small business, essentially a "one captain—one boat" charter operation, limited by my OUPV (Operator of Uninspected Passenger Vessel) license to 6 passengers."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "The impact this waiver will have on U.S. shipyards, again given the very limited one boat charter operation I intend to pursue, should be insignificant."

Dated: March 12, 2002.

By Order of the Maritime Administrator,
Joel C. Richard,
Secretary, Maritime Administration.
[FR Doc. 02-6467 Filed 3-15-02; 8:45 am]
BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

[Docket No. NHTSA 00-6985]

Insurance Cost Information

AGENCY: National Highway Traffic Safety Administration (NHTSA), DOT.

ACTION: Notice of availability.

SUMMARY: This notice announces publication by NHTSA of the 2002 text and data that all car dealers must include in an insurance cost information booklet that they must make available to prospective purchasers, pursuant to 49 CFR 582.4. This information is intended to assist prospective purchasers in comparing differences in passenger vehicle collision loss experience that could affect auto insurance costs.

ADDRESSES: Interested persons may obtain a copy of this booklet by contacting the U.S. Department of Transportation, Docket Management, Room PL-401, 400 Seventh Street, SW.,

Washington, DC 20590. [Docket hours are from 10 a.m. to 5 p.m.].

FOR FURTHER INFORMATION CONTACT: Ms. Rosalind Proctor, Chief, Consumer Programs Division, NHTSA, 400 Seventh Street SW., Washington, DC 20590 (202-366-0846).

SUPPLEMENTARY INFORMATION: Pursuant to section 201(e) of the Motor Vehicle Information and Cost Savings Act, 15 U.S.C. 1941(e), on March 5, 1993, 58 FR 12545, the National Highway Traffic Safety Administration (NHTSA) amended 49 CFR part 582, *Insurance Cost Information Regulation*, to require all dealers of automobiles to distribute to prospective customers information that compares differences in insurance costs of different makes and models of passenger cars based on differences in damage susceptibility. On March 17, 1994, NHTSA denied a petition submitted by the National Automobile Dealers Association (NADA) for NHTSA to reconsider Part 582 insofar as it requires all automobile dealers to prepare the requisite number of copies for distribution of the insurance cost information to prospective purchasers. 59 FR 13630.

On March 24, 1995, NHTSA published a Final Rule to amend part 582 in a number of respects. 60 FR 15509. These changes included wording clarifications and a change in the availability date of the booklet.

Pursuant to 49 CFR 582.4, all automobile dealers are required to make available to prospective purchasers booklets that include this comparative information as well as certain mandatory explanatory text that is set out in section 582.5. Early each year, NHTSA publishes the annual **Federal Register** document updating the Highway Loss Data Institute's (HLDI) December Insurance Collision Report. Booklets reflecting the updated data must be available for distribution to prospective purchasers without charge within 30 days from the date of the **Federal Register**.

NHTSA is mailing a copy of the 2002 booklet to each dealer on the mailing list that the Department of Energy uses to distribute the "Gas Mileage Guide." Dealers will have the responsibility of reproducing a sufficient number of copies of the booklet to assure that they are available for retention by prospective purchasers by [30 days after date of publication]. Dealers who do not receive a copy of the booklet within 15 days of the date of this notice should contact Ms. Rosalind Proctor of NHTSA's Office of Planning and Consumer Programs (202) 366-0846 to receive a copy of the booklet and to be

added to the mailing list. Dealers may also obtain a copy of the booklet through the NHTSA web page at: www.nhtsa.dot.gov/cars/problems/studies/InsCost.

(49 U.S.C. 32302; delegation of authority at 49 CFR 1.50(f).)

Issued on: March 12, 2002.

Stephen R. Kratzke,
Associate Administrator for Safety,
Performance Standards.

[FR Doc. 02-6355 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-59-P

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

[Docket No. NHTSA-2002-11778; Notice 1]

Bridgestone/Firestone North American Tire, LLC, Receipt of Application for Decision of Inconsequential Noncompliance

Bridgestone/Firestone North American Tire, LLC (Firestone), a Delaware Limited Liability Company, has determined that approximately 754 30x9.50 R15 LT Widetrack Baja A/T tires produced in the LaVergne, Tennessee plant are not in full compliance with 49 CFR 571.119, Federal Motor Vehicle Safety Standard (FMVSS) No. 119, "New pneumatic tires for vehicles other than passenger cars, "and has filed an appropriate report pursuant to 49 CFR part 573, "Defect and Noncompliance Reports." Firestone has also applied to be exempted from the notification and remedy requirements of 49 U.S.C. chapter 301—"Motor Vehicle Safety" on the basis that the noncompliance is inconsequential to motor vehicle safety.

This notice of receipt of an application is published under 49 U.S.C. 30118 and 30120 and does not represent any agency decision or other exercise of judgment concerning the merits of the application.

According to the application, "During weeks 38, 39 and 40 of the year 2001, the LaVergne, Tennessee plant of Firestone produced a number of tires that fail to comply with the tire marking requirements of FMVSS 119 S6.5(d).

The actual markings on the noncompliant tires are:
Max Load 350 Kg at 1985 kPa cold
Max Load 900 Lbs at 50 PSI cold

The correct markings are:
Max Load 900 Kg at 350 kPa cold
Max Load 1985 Lbs at 50 PSI cold

Firestone submits that the failure of the tires to comply with FMVSS 119

S6.5(d) should be deemed inconsequential to motor vehicle safety for the following reasons:

(1) All of the affected 30x9.50R15LT Widetrack Baja A/T tires meet all of the remaining requirements of 49 CFR, part 119.

(2) The maximum load as stated on the tire in both English and Metric units is actually less than the actual maximum load for these tires. Therefore, it is not likely the tires would be placed in an unsafe, overload situation as a result of the marking noncompliance. In fact, if the consumer relies on the markings, the load will be significantly less than the tire is capable of carrying.

(3) While the inflation pressure is incorrect in Metric units, the English inflation units are correct. Since the English units are correct and English units are the common usage for inflation in North America, it is highly unlikely that the subject tires would be over inflated as a result of the marking noncompliance.

(4) The subject tires are correctly marked Load Range "C" and Load Index 104. By Tire and Rim Association's data, the Load Range "C" and Load Index 104 define maximum load of 1985 pounds and 900 Kgs at 50 psi and 350 kPa.

Interested persons are invited to submit written data, views, and arguments on the application described above. Comments should refer to the docket number and be submitted to: U.S. Department of Transportation, Docket Management, Room PL-401, 400 Seventh Street, SW., Washington, DC 20590. It is requested that two copies be submitted.

All comments received before the close of business on the closing date indicated below will be considered. The application and supporting materials, and all comments received after the closing date, will also be filed and will be considered to the extent possible. When the application is granted or denied, the notice will be published in the **Federal Register** pursuant to the authority indicated below.

Comment closing date: April 17, 2002.

(49 U.S.C. 30118, 30120; delegations of authority at 49 CFR 1.50 and 501.8)

Issued on: March 11, 2002.

Stephen R. Kratzke,

Acting Associate Administrator for Safety
Performance Standards.

[FR Doc. 02-6356 Filed 3-8-02; 8:45 am]

BILLING CODE 4910-59-P

DEPARTMENT OF TRANSPORTATION

Surface Transportation Board

[STB Finance Docket No. 34176]

Western New York & Pennsylvania Railroad, LLC—Acquisition and Operation Exemption-Line of Northwest Pennsylvania Rail Authority

Western New York & Pennsylvania Railroad, LLC (WNYP), a Class III rail carrier, has filed a verified notice of exemption under 49 CFR 1150.41 to acquire and operate approximately 41.8 miles of rail line currently owned by Northwest Pennsylvania Rail Authority (Authority) and operated by Oil Creek & Titusville Lines, Inc. (OCTL).¹ The subject line extends between approximately milepost 102.3 at Meadville, PA, and approximately milepost 60.5 at Corry, PA, in Crawford and Erie Counties, PA. WNYP certifies that its projected annual revenues as a result of this transaction will not result in the creation of a Class I or Class II rail carrier, and further certifies that its projected annual revenues will not exceed \$5 million.

The transaction was scheduled to be consummated on or after February 28, 2002, the effective date of the exemption.

If the verified notice contains false or misleading information, the exemption is void *ab initio*. Petitions to revoke the exemption under U.S.C. 10502(d) may be filed at any time. The filing of a petition to revoke will not automatically stay the transaction.

An original and 10 copies of all pleadings, referring to STB Finance Docket No. 34176, must be filed with the Surface Transportation Board, Office of the Secretary, Case Control Unit, 1925 K Street, NW., Washington, DC 20423-0001. In addition, a copy of each pleading must be served on Kevin M. Sheys, Kirkpatrick & Lockhart LLP, 1800 Massachusetts Avenue—2nd Floor, Washington, DC 20036.

Board decisions and notices are available on our Web site at www.stb.dot.gov.

Decided: March 11, 2002.

¹ Pursuant to an agreement entered into between WNYP and OCTL, WNYP will simultaneously acquire OCTL's operating rights over the rail line. See *Oil Creek and Titusville Lines-Meadville Division-Operation Exemption*, STB Finance Docket No. 33371 (STB served Apr. 3, 1997) (notice of exemption for OCTL to operate the 41.8-mile rail line under an operating agreement with Authority).

By the Board, David M. Konschnik,
Director, Office of Proceedings.

Vernon A. Williams,
Secretary.

[FR Doc. 02-6309 Filed 3-14-02; 8:45 am]

BILLING CODE 4915-00-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

Proposed Collection; Comment Request for Form 720X

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form 720X, Amended Quarterly Federal Excise Tax Return.

DATES: Written comments should be received on or before May 17, 2002 to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the form and instructions should be directed to Allan Hopkins, (202) 622-6665, or through the internet (Allan.M.Hopkins@irs.gov) Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Amended Quarterly Federal Excise Tax Return.

OMB Number: 1545-1759. Form Number: 720X.

Abstract: Form 720X is used to make adjustments to correct errors on Forms 720 filed for previous quarters. It can be filed by itself or it can be attached to any subsequent Form 720. Code section 6416(d) allows taxpayers to take a credit on a subsequent return rather than filing a refund claim. The creation of Form 720X is the result of a project to provide a uniform standard for trust fund accounting.

Current Actions: There are no changes being made to Form 720X at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: Businesses or other for-profit organizations.

Estimated Number of Responses: 22,000.

Estimated Time Per Response: 4 hrs., 59 min.

Estimated Total Annual Burden Hours: 109,560.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 13, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6477 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

[PS-4-96]

Proposed Collection; Comment Request for Regulation Project

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning an existing final regulation, PS-4-96 (TD 8743), Sale of Residence From Qualified Personal Residence Trust (§ 25.2702-5).

DATES: Written comments should be received on or before May 17, 2002 to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of this regulation should be directed to Allan Hopkins, (202) 622-6665, or through the internet (Allan.M.Hopkins@irs.gov) Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Sale of Residence From Qualified Personal Residence Trust.

OMB Number: 1545-1485.

Regulation Project Number: PS-4-96.

Abstract: Internal Revenue Code section 2702(a)(3) provides special favorable valuation rules for valuing the gift of a personal residence trust. Regulation section 25.2702-5(a)(2) provides that if the trust fails to comply with the requirements contained in the regulations, the trust will be treated as complying if a statement is attached to the gift tax return reporting the gift stating that a proceeding has been commenced to reform the instrument to comply with the requirements of the regulations.

Current Actions: There is no change to this existing regulation.

Type of Review: Extension of a currently approved collection.

Affected Public: Individuals or households.

Estimated Number of Respondents: 200.

Estimated Time Per Respondent: 3 hours, 6 min.

Estimated Total Annual Burden Hours: 625 hours.

The following paragraph applies to all of the collections of information covered by this notice.

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 13, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6478 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

Proposed Collection; Comment Request for Form 1041-A

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form

1041-A. U. S Information Return-Trust Accumulation of Charitable Amounts.

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT:

Requests for additional information or copies of the form(s) and instructions should be directed to Larnice Mack, (202) 622-3179, or through the Internet, Larnice.Mack@irs.gov, Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: U.S. Information Return-Trust Accumulation of Charitable Amounts.

OMB Number: 1545-0094.

Form Number: 1041-A.

Abstract: Form 1-41-A. is used to report the information required in Internal Revenue Code section 6034 concerning accumulation and distribution of charitable amounts. The data is used to verify the amounts for which a charitable deduction was allowed are used for charitable purposes.

Current Actions: There are no changes being made to the form at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: Businesses or other for-profit organizations, and individuals.

Estimated Number of Respondents: 18,000.

Estimated Time Per Respondent: 37 hrs., 33 min.

Estimated Total Annual Burden Hours: 675,900.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper

performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 12, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6479 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

Proposed Collection; Comment Request for Form 8823

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form 8823, Low-Income Housing Credit Agencies Report of Noncompliance or Building Disposition.

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT:

Requests for additional information or copies of the form(s) and instructions should be directed to Larnice Mack, (202) 622-3179, or through the Internet, Larnice.Mack@irs.gov, Internal Revenue Service, room 5244, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Low-Income Housing Credit Agencies Report of Noncompliance or Building Disposition.

OMB Number: 1545-1204.

Form Number: 8823.

Abstract: Under Internal Revenue Code section 42(m)(1)(B)(iii), state housing credit agencies are required to notify the IRS of noncompliance with the low-income housing tax credit provisions. A separate form must be filed for each building that is not in compliance. The IRS uses this information to determine whether the low-income housing credit is being correctly claimed and whether there is any credit recapture.

Current Actions: There are no changes being made to Form 8823 at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: State or local government housing credit agencies.

Estimated Number of Respondents: 20,000.

Estimated Time Per Respondent: 8 hrs., 48 min.

Estimated Total Annual Burden Hours: 176,000.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 11, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6480 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

[PS-7-89]

Proposed Collection; Comment Request for Regulation Project

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning an existing final regulation, PS-7-89 (TD 8684), Treatment of Gain From the Disposition of Interest in Certain Natural Resource Recapture Property by S Corporations and Their Shareholders (§ 1.1254-4).

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the information collection should be directed to Larnice Mack, (202) 622-3179, or through the Internet, Larnice.Mack@irs.gov, Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Treatment of Gain From the Disposition of Interest in Certain Natural Resource Recapture Property by S Corporations and Their Shareholders.

OMB Number: 1545-1493.

Regulation Project Number: PS-7-89.

Abstract: This regulation prescribes rules under Code section 1254 relating to the treatment by S corporations and their shareholders of gain from the disposition of natural resource recapture property and from the sale or exchange of S corporation stock. Section 1.1254-4(c)(2) of the regulation provides that

gain recognized on the sale or exchange of S corporation stock is not treated as ordinary income if the shareholder attaches a statement to his or her return containing information establishing that the gain is not attributable to section 1254 costs.

Current Actions: There is no change to this existing regulation.

Type of Review: Extension of a currently approved collection.

Affected Public: Business or other for-profit organizations, and individuals.

Estimated Number of Respondents: 1,000.

Estimated Time Per Respondent: 1 hour.

Estimated Total Annual Burden Hours: 1,000.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 11, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6481 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY**Internal Revenue Service****Proposed Collection; Comment Request for Form 8302**

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form 8302, Direct Deposit or Refund of \$1 Million or More.

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the form and instructions should be directed to Allan Hopkins, (202) 622-6665, or through the Internet, Allan.M.Hopkins@irs.gov, Internal Revenue Service, Room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Direct Deposit or Refund of \$1 Million or More.

OMB Number: 1545-1763.

Form Number: 8302.

Abstract: This form is used to request a deposit of a tax refund of \$1 million or more directly into an account at any U.S. bank or other financial institution that accepts direct deposits.

Current Actions: There are no changes being made to Form 8302 at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: Business or other for-profit organizations, individuals or households.

Estimated Number of Respondents: 400.

Estimated Time Per Respondent: 2 hr., 27 min.

Estimated Total Annual Burden Hours: 988.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 13, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6483 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF VETERANS AFFAIRS**Advisory Committee on Minority Veterans, Notice of Meeting**

The Department of Veterans Affairs (VA) gives notice under the Federal Advisory Committee Act, Public Law 92-463, that a meeting of the Advisory Committee on Minority Veterans will be held from Monday, March 25, 2002, through Wednesday, March 27, 2002, from 8:30 a.m. until 5 p.m. each day, at the VA Regional Office, 1120 Vermont Avenue, NW., Room 1001A, Washington, DC.

The purpose of the Committee is to advise the Secretary on the administration of VA benefits and services to minority veterans; to assess the needs of minority veterans and to

evaluate whether VA compensation, medical and rehabilitation services, outreach, and other programs are meeting those needs. The Committee will make recommendations to the Secretary regarding such activities.

On March 25, the Committee will meet with the Secretary to receive his charge, and will receive an ethics briefing from the Office of General Counsel. The Committee will examine the results of the Secretary's VA Claims Processing Task Force, and will be briefed by the Task Force's Executive Secretary. They will also be briefed by the Acting Under Secretary for Benefits on adjudication reform and plans to implement Task Force's recommendations. The Committee will conduct subcommittee-working sessions in the afternoon.

On Tuesday, March 26, the Committee will focus on minority business access to government contracting and problems experienced by minority veteran-owned businesses. The President and Chief Executive Officer of the Veterans Entrepreneurial Corporation will address the Committee about the Corporation's progress and its impact on minority businesses. The Committee will meet with the Deputy Secretary in the afternoon.

On Wednesday, March 27, the Committee will be briefed about VA Readjustment Counseling services located on Indian Reservations. The topic of dust induced lung disease associated with Navy deck grinding will be discussed, and the Committee will begin drafting its annual report for fiscal year 2002.

These sessions will be open to the public. No time will be allocated for receiving oral presentations from the public. However, the Committee will accept written comments from interested parties on issues on the meeting agenda and other issues affecting minority veterans. Such comments should be referred to the Committee at the following address: Advisory Committee on Minority Veterans, Center for Minority Veterans (00M), U.S. Department of Veterans Affairs, 810 Vermont Avenue, NW., Washington, DC 20420.

Dated: March 11, 2002.

By Direction of the Secretary:

Nora E. Egan,

Committee Management Officer.

[FR Doc. 02-6325 Filed 3-15-02; 8:45 am]

BILLING CODE 8320-01-M

Notices

Federal Register

Vol. 67, No. 52

Monday, March 18, 2002

This section of the FEDERAL REGISTER contains documents other than rules or proposed rules that are applicable to the public. Notices of hearings and investigations, committee meetings, agency decisions and rulings, delegations of authority, filing of petitions and applications and agency statements of organization and functions are examples of documents appearing in this section.

DEPARTMENT OF AGRICULTURE

Animal and Plant Health Inspection Service

[Docket No. 01-025-1]

Monsanto Co.; Availability of Petition and Environmental Assessment for Determination of Nonregulated Status for Cotton Genetically Engineered for Insect Resistance

AGENCY: Animal and Plant Health Inspection Service, USDA.

ACTION: Notice.

SUMMARY: We are advising the public that the Animal and Plant Health Inspection Service has received a petition from Monsanto Company seeking a determination of nonregulated status for cotton designated as Event 15985, which has been genetically engineered for insect resistance. The petition has been submitted in accordance with our regulations concerning the introduction of certain genetically engineered organisms and products. In accordance with those regulations, we are soliciting public comments on whether this cotton event presents a plant pest risk. We are also making available for public comment an environmental assessment for the proposed determination of nonregulated status.

DATES: We will consider all comments we receive that are postmarked, delivered, or e-mailed by May 17, 2002.

ADDRESSES: You may submit comments by postal mail/commercial delivery or by e-mail. If you use postal mail/commercial delivery, please send four copies of your comments (an original and three copies) to Docket No. 01-025-1, Regulatory Analysis and Development, PPD, APHIS, Suite 3C71, 4700 River Road Unit 118, Riverdale, MD 20737-1238. Please state that your comments refer to Docket No. 01-025-1. If you use e-mail, address your

comment to regulations@aphis.usda.gov. Your comment must be contained in the body of your message; do not send attached files. Please include your name and address in your message and "Docket No. 01-025-1" on the subject line.

You may read the petition, the environmental assessment, and any comments we receive on this notice of availability in our reading room. The reading room is located in room 1141, USDA South Building, 14th Street and Independence Avenue, SW., Washington, DC. Normal reading room hours are 8 a.m. to 4:30 p.m., Monday through Friday, except holidays. To be sure that someone is available to help you, please call (202) 690-2817 before coming.

APHIS documents published in the **Federal Register**, and related information, including the names of organizations and individuals who have commented on APHIS dockets, are available on the Internet at <http://www.aphis.gov/ppd/rad/webrepor.html>.

FOR FURTHER INFORMATION CONTACT: Dr. David Heron, Plant Protection and Quarantine, APHIS, Suite 5B05, 4700 River Road Unit 147, Riverdale, MD 20737-1236; (301) 734-5141. To obtain a copy of the petition or the environmental assessment, contact Ms. Kay Peterson at (301) 734-4885; e-mail: Kay.Peterson@aphis.usda.gov.

SUPPLEMENTARY INFORMATION: The regulations in 7 CFR part 340, "Introduction of Organisms and Products Altered or Produced Through Genetic Engineering Which Are Plant Pests or Which There Is Reason to Believe Are Plant Pests," regulate, among other things, the introduction (importation, interstate movement, or release into the environment) of organisms and products altered or produced through genetic engineering that are plant pests or that there is reason to believe are plant pests. Such genetically engineered organisms and products are considered "regulated articles."

The regulations in § 340.6(a) provide that any person may submit a petition to the Animal and Plant Health Inspection Service (APHIS) seeking a determination that an article should not be regulated under 7 CFR part 340. Paragraphs (b) and (c) of § 340.6 describe the form that a petition for a determination of nonregulated status

must take and the information that must be included in the petition.

On December 7, 2000, APHIS received a petition (APHIS Petition No. 00-342-01p) from Monsanto Company (Monsanto) of St. Louis, MO, requesting a determination of nonregulated status under 7 CFR part 340 for cotton (*Gossypium hirsutum* L.) designated as Bollgard II CottonEvent 15985 (event 15985), which has been genetically engineered for resistance to certain lepidopteran insect pests. The Monsanto petition states that the subject cotton event should not be regulated by APHIS because it does not present a plant pest risk.

As described in the petition, cotton event 15985 has been genetically engineered to express a Cry2Ab insecticidal protein derived from the common soil bacterium *Bacillus thuringiensis* subsp. *kurstaki* (Btk). The petitioner states that the Cry2Ab protein is effective in providing protection from the feeding of lepidopteran insect pests such as tobacco budworm, pink bollworm, and cotton bollworm. The subject cotton event also expresses the β -D-glucuronidase (GUS) protein used as a selectable marker. Expression of the added genes is controlled in part by gene sequences from the plant pathogens cauliflower mosaic virus and *Agrobacterium tumefaciens*. Particle acceleration technology was used to transfer the added genes into the recipient Delta and Pine Land Company variety 50B (DP50B). Cotton cultivar DP50B expresses a Btk Cry1Ac insecticidal protein and a NTPII selectable marker protein, and was developed from cotton event 531, which was deregulated by APHIS in 1995 (APHIS No. 94-308-01p).

Cotton event 15985 has been considered a regulated article under the regulations in 7 CFR part 340 because it contains gene sequences from plant pathogens. This cotton event has been field tested since 1998 in the United States under APHIS notifications. In the process of reviewing the notifications for field trials of the subject cotton, APHIS determined that the vectors and other elements were disarmed and that the trials, which were conducted under conditions of reproductive and physical containment or isolation, would not present a risk of plant pest introduction or dissemination.

In section 403 of the Plant Protection Act (7 U.S.C. 7701–7772), plant pest is defined as any living stage of any of the following that can directly or indirectly injure, cause damage to, or cause disease in any plant or plant product: A protozoan, a nonhuman animal, a parasitic plant, a bacterium, a fungus, a virus or viroid, an infectious agent or other pathogen, or any article similar to or allied with any of the foregoing. APHIS views this definition very broadly. The definition covers direct or indirect injury, disease, or damage not just to agricultural crops, but also to plants in general, for example, native species, as well as to organisms that may be beneficial to plants, for example, honeybees, rhizobia, etc.

The U.S. Environmental Protection Agency (EPA) is responsible for the regulation of pesticides under the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), as amended (7 U.S.C. 136 *et seq.*). FIFRA requires that all pesticides, including herbicides, be registered prior to distribution or sale, unless exempt by EPA regulation. In cases in which genetically modified plants allow for a new use of a pesticide or involve a different use pattern for the pesticide, EPA must approve the new or different use. Accordingly, Monsanto has submitted a request to EPA for registration of Cry2Ab as a plant-incorporated protectant.

When the use of the pesticide on the genetically modified plant would result in an increase in the residues in a food or feed crop for which the pesticide is currently registered, or in new residues in a crop for which the pesticide is not currently registered, establishment of a new tolerance or a revision of the existing tolerance would be required. Residue tolerances for pesticides are established by EPA under the Federal Food, Drug, and Cosmetic Act (FFDCA), as amended (21 U.S.C. 301 *et seq.*), and the Food and Drug Administration (FDA) enforces tolerances set by EPA under the FFDCA. In response to the filing of Monsanto's pesticide petition, EPA has established a regulation for an exemption from the requirement of a tolerance for residues of *Btk* Cry2Ab and the genetic material necessary for its production in or on all raw agricultural commodities.

FDA published a statement of policy on foods derived from new plant varieties in the **Federal Register** on May 29, 1992 (57 FR 22984–23005). The FDA statement of policy includes a discussion of FDA's authority for ensuring food safety under the FFDCA, and provides guidance to industry on the scientific considerations associated with the development of foods derived

from new plant varieties, including those plants developed through the techniques of genetic engineering. The petitioner has begun consultation with FDA on the subject cotton event.

To provide the public with documentation of APHIS' review and analysis of the environmental impacts and plant pest risk associated with a proposed determination of nonregulated status for Monsanto's cotton event 15985, an environmental assessment has been prepared. The EA was prepared in accordance with (1) The National Environmental Policy Act of 1969 (NEPA), as amended (42 U.S.C. 4321 *et seq.*), (2) regulations of the Council on Environmental Quality for implementing the procedural provisions of NEPA (40 CFR parts 1500–1508), (3) USDA regulations implementing NEPA (7 CFR part 1b), and (4) APHIS' NEPA Implementing Procedures (7 CFR part 372).

In accordance with § 340.6(d) of the regulations, we are publishing this notice to inform the public that APHIS will accept written comments regarding the petition for determination of nonregulated status from interested persons for a period of 60 days from the date of this notice.

We are also soliciting written comments from interested persons on the environmental assessment prepared to examine any environmental impacts of the proposed determination for the subject cotton event 15985. The petition and the environmental assessment and any comments received are available for public review, and copies of the petition and the environmental assessment may be ordered (see the **FOR FURTHER INFORMATION CONTACT** section of this notice).

After the comment period closes, APHIS will review the data submitted by the petitioner, all written comments received during the comment period, and any other relevant information. After reviewing and evaluating the comments on the petition and the environmental assessment and other data and information, APHIS will furnish a response to the petitioner, either approving the petition in whole or in part, or denying the petition. APHIS will then publish a notice in the **Federal Register** announcing the regulatory status of Monsanto's insect-resistant cotton event 15985 and the availability of APHIS' written decision.

Authority: 7 U.S.C. 166, 1622n, 7756, and 7761–7772; 31 U.S.C. 9701; 7 CFR 2.22, 2.80, and 371.3.

Done in Washington, DC, this 12th day of March 2002.

W. Ron DeHaven,

Acting Administrator, Animal and Plant Health Inspection Service.

[FR Doc. 02–6458 Filed 3–15–02; 8:45 am]

BILLING CODE 3410–34–P

DEPARTMENT OF AGRICULTURE

Forest Service

Brown Darby Fuel Reduction Project EIS—Stanislaus National Forest

AGENCY: Forest Service, USDA.

ACTION: Notice of intent to prepare an environmental impact statement.

SUMMARY: The Forest Service will prepare an environmental impact statement (EIS) for a proposal to manage forest resources within and adjacent to the Darby Fire affected area, which burned 14,000 acres in September of 2001 (approximately 10,000 acres burned on lands administrated by the Forest Service). The project area is on the Calaveras Ranger District, Stanislaus National Forest, within Calaveras and Tuolumne Counties, California. The project area is located in the lower watersheds of the North and Middle Forks of the Stanislaus River, east of State Highway 4. It is bounded by private property on the east, west and north, the Middle Fork of the Stanislaus River on the south and the Calaveras Big Trees State park on the northeast.

DATES: Comments concerning the scope of the analysis should be received in writing on or before 10 days after publication of this notice in the **Federal Register**. While public participation in this analysis is welcome at any time, comments received within 10 days of the publication of this notice will be especially useful in the preparation of the Draft EIS. The scoping process will include identifying: potential issues, significant issues to be analyzed in depth, alternatives to the proposed action, and potential environmental effects of the proposal and alternatives. The draft EIS is expected to be filed with the Environmental Protection Agency and made available for public review in April 2002.

The comment period on the draft environmental impact statement will be 45 days from the date the Environmental Protection Agency publishes the notice of availability in the **Federal Register**. No date has yet been determined for filing the final EIS.

ADDRESSES: Send written comments to Rob Griffith, district Ranger, P.O. Box

500, Hathaway Pines, CA 95233 or call (209) 795-1381.

FOR FURTHER INFORMATION CONTACT:

Kathy Aldrich, Planning Team Leader, (209) 795-1381; e-mail: kaldrich@fs.fed.us.

SUPPLEMENTARY INFORMATION: The Forest Service proposes to treat vegetative fuels on 3,620 acres within or adjacent to the Darby fire area. Treatments proposed include the removal of fire-damaged trees while they are merchantable and before they fall to the ground and accumulate to the point where the fuel loading is at an unacceptable level; thinning stands of live trees immediately adjacent to private property to remove undesirable fuels conditions such as fuel ladders; removal of brush that poses a fire hazard in areas adjacent to private property; removal of fire-killed trees and thinning of the remaining trees in 20 year old pine plantations; and prescribed burning to reduce fuel loading in areas with unacceptable fuel levels on the ground.

The purpose and need for the actions are to: (1) Reduce unacceptable vegetative fuel loading in the project area that current exists and remove sufficient vegetative material killed by the Darby Fire to prevent an unacceptable fuel buildup from fallen material; (2) provide for the rapid restoration of forest communities in areas that experienced a stand-replacing event by removing the fire-killed standing dead vegetation before it falls to the ground. Removal of this material while merchantable would allow for restoration activities to proceed quickly, meeting the goal of the Forest Plan to accelerate development of old forest characteristics; (3) contribute to a sustainable flow of products from these National Forest Lands; and (4) provide resource management in an economically efficient manner, i.e., minimize restoration costs in areas that experienced a stand-replacing event by minimizing the amount of fire-killed material that has deteriorated to the point that a service contract is necessary to have it removed to meet fuels objectives.

Preliminary issues and concerns include effects of treatments on water quality, wildlife habitat, soil quality, riparian areas, threatened/endangered species such as the red-legged frog, valley elderberry long-horn beetle and bald eagle, and Forest Service Sensitive species such as the California spotted owl and goshawk.

The EIS will tier to the Stanislaus National Forest Land and Resource Management Plan and EIS of 1991, as

amended by the Sierra Nevada Forest Plan Amendment of 2001, which provide overall guidance for land management activities on the Stanislaus National Forest.

The Reviewers Obligation To Comment

The Forest Service believes it is important to give reviewers notice at this early stage of several court rulings related to public participation in the environmental review process. First, reviewers of draft environmental impact statements must structure their participation in the environmental review of the proposal so that it is meaningful and alerts an agency to the reviewer's position and contentions (*Vermont Yankee Nuclear Power Corp. v. NRDC*, 435 U.S. 519, 553 (1978)). Also environmental objections that could be raised at the draft environmental impact statement stage but that are not raised until after completion of the final environmental impact statement may be waived or dismissed by the courts (*Wisconsin Heritages, Inc. v. Harris*, 490 F. Supp. 1334, 1338 (E.D. Wis. 1980)). Because of these court rulings, it is very important that those interested in this proposed action participate by the close of the 45-day comment period so that substantive comments and objections are made available to the Forest Service at a time when it can meaningfully consider them and respond to them in the final environmental impact statement.

To assist the Forest Service in identifying and considering issues and concerns on the proposed action, comments on the draft environmental impact statement should be as specific as possible. It is also helpful if comments refer to specific pages or chapters of the draft statement. Comments may also address the adequacy of the draft environmental impact statement or the merits of the alternatives formulated and discussed in the statement (Reviewers may wish to refer to the Council on Environmental Quality Regulations for implementing the procedural provisions of the National Environmental Policy Act at 40 CFR 1503.3 in addressing these points).

Responsible Official

The Responsible Official is the Forest Supervisor of the Stanislaus National Forest, 19777 Greenley Road, Sonora, CA 95370. The Forest Supervisor will make a decision regarding this proposal considering the comments and response, environmental consequences discussed in the final EIS, and applicable laws, regulations, and policies. The decision and rationale for

the decision will be documented in a Record of Decision. That decision will be subject to appeal under applicable Forest Service regulations.

Dated: March 12, 2002.

Daniel A. Young,

Acting Forest Supervisor—Stanislaus National Forest.

[FR Doc. 02-6379 Filed 3-15-02; 8:45 am]

BILLING CODE 3410-11-M

DEPARTMENT OF AGRICULTURE

Forest Service

Tuolumne County Resource Advisory Committee

AGENCY: Forest Service, USDA.

ACTION: Notice of meeting.

SUMMARY: The Tuolumne County Resource Advisory Committee will meet on April 15, 2002, at the City of Sonora Fire Department, in Sonora, California. The purpose of the meeting is to agree on evaluation criteria, review project proposals, and select first projects.

DATES: The meeting will be held April 15, 2002, from 12:30 p.m. to 3 p.m.

ADDRESSES: The meeting will be held at the City of Sonora Fire Department located at 201 South Shepherd Street, in Sonora, California (CA 95370).

FOR FURTHER INFORMATION CONTACT: Pat Kaunert, Committee Coordinator, USDA, Stanislaus National Forest, 19777 Greenley Road, Sonora, CA 95370 (209) 532-3671; e-mail pkaunert@fs.fed.us.

SUPPLEMENTARY INFORMATION: Agenda items to be covered include: (1) Old business: meeting norms and roles; Committee administrative costs; (2) new business: subcommittee report out on format for project proposals and proposed evaluation criteria; review project proposals; vote on and select some projects; determine future subcommittee needs; (3) public comment; and (4) next meeting purpose. The meeting is open to the public. Those in attendance will be provided the opportunity to address the Committee.

Dated: March 11, 2002.

Ben Del Villar,

Forest Supervisor.

[FR Doc. 02-6380 Filed 3-15-02; 8:45 am]

BILLING CODE 3410-ED-M

DEPARTMENT OF AGRICULTURE**Grain Inspection, Packers and Stockyards Administration****Deposting of Stockyards**

Notice is hereby given, that the livestock markets named herein,

originally posted on the dates specified below as being subject to the Packers and Stockyards Act, 1921, as amended (7 U.S.C. 181 *et seq.*), no longer come within the definition of a stockyard under the Act and are therefore, no longer subject to the provisions of the Act.

Facility No.	Name, and location of stockyard	Date of posting
FL-103	Gainesville Livestock Market, Inc. Gainesville, Florida	March 1, 1960.
FL-106	Kissimmee Livestock Market, Inc. Kissimmee, Florida	Feb. 26, 1960.
FL-124	Tampa Horse Sales, Thonotosassa, Florida	May 13, 1977.
FL-137	John's Auction, Jacksonville, Florida	July 25, 1996.
GA-140	West Georgia Livestock Market, La Grange, Georgia	June 16, 1959.
GA-144	Metter Livestock Market, Metter, Georgia	May 13, 1959.
GA-145	Milan Livestock Market, Milan, Georgia	Aug. 27, 1959.
GA-155	Hub Junction Livestock Market, Covington, Georgia	June 1, 1959.
GA-158	Bulloch Stockyard, Statesboro, Georgia	May 14, 1959.
GA-209	Cordele Livestock, Inc., Cordele, Georgia	Jan. 25, 1991.
GA-210	Sandy Point Horse & Tack Auction, Lizella, Georgia	July 26, 1991.
GA-211	Thomson Stock & Auction Barn, Inc., Thomson, Georgia	Sep. 10, 1991.
GA-0217	Rocking Horse Ranch Livestock Auction, Poulan, Georgia	Oct. 24, 1996.

This notice is in the nature of a change relieving a restriction and, thus, may be made effective in less than 30 days after publication in the **Federal Register** without prior notice or other public procedure. This notice is given pursuant to section 302 of the Packers and Stockyards Act (7 U.S.C. 202) and is effective upon publication in the **Federal Register**.

Done at Washington, DC, this 11th day of March 2002.

David R. Shipman,

Acting Administrator, Grain Inspection, Packers and Stockyards Administration.

[FR Doc. 02-6326 Filed 3-15-02; 8:45 am]

BILLING CODE 3410-EN-P

DEPARTMENT OF COMMERCE**International Trade Administration**

[A-580-815 and A-580-816]

Notice of Final Results of Antidumping Duty Administrative Reviews: Certain Cold-Rolled and Corrosion-Resistant Carbon Steel Flat Products From Korea

AGENCY: Import Administration, International Trade Administration, Department of Commerce.

ACTION: Notice of final results of antidumping duty administrative reviews.

SUMMARY: On September 11, 2001, the Department of Commerce ("Department") published the preliminary results of the administrative reviews of the antidumping duty orders on certain cold-rolled and corrosion-

resistant carbon steel flat products from Korea. The corrosion-resistant carbon steel flat products review covers four manufacturers and exporters of the subject merchandise, while the cold-rolled carbon steel flat products review covers three. The period of review for cold-rolled products is August 1, 1999 through December 31, 1999, and the period of review for corrosion-resistant products is August 1, 1999 through July 31, 2000.

Based on our analysis of the comments received, we have made changes in the margin calculations. Therefore, the final results differ from the preliminary results. The final weighted-average dumping margins for the reviewed firms are listed below in the section entitled "Final Results of the Reviews."

EFFECTIVE DATE: March 15, 2002.

FOR FURTHER INFORMATION CONTACT:

Robert Bolling (POSCO), Marlene Hewitt (Dongbu), Sara Ellerman (SeAH) and Mesbah Motamed (Union), or James Doyle, Enforcement Group III, Office 9, Import Administration, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue, NW., Washington, DC 20230, telephone 202-482-3434 (Bolling), 202-482-1385 (Hewitt), 202-482-6134 (Ellerman), 202-482-1382 (Motamed) or 202-482-0159 (Doyle), fax 202-482-1388.

SUPPLEMENTARY INFORMATION:

Applicable Statute

Unless otherwise indicated, all citations to the Tariff Act of 1930 ("Act") are references to the provisions effective January 1, 1995, the effective

date of the amendments made to the Act by the Uruguay Round Agreements Act ("URAA"). In addition, unless otherwise indicated, all citations to the Department's regulations are to the regulations at 19 CFR part 351 (2001).

Background

The Department published antidumping duty orders on certain cold-rolled and corrosion-resistant carbon steel flat products from Korea on August 19, 1993. *See Antidumping Duty Orders on Certain Cold-Rolled Carbon Steel Flat Products and Certain Corrosion-Resistant Carbon Steel Flat Products from Korea*, 58 FR 44159 (August 19, 1993). On August 16, 2000, the Department published a notice of "Opportunity to Request an Administrative Review" of the antidumping duty orders for the 1999-2000 review period. *See Notice of Opportunity to Request Administrative Review of Antidumping or Countervailing Duty Order, Finding, or Suspended Investigation*, 65 FR 49962 (August 16, 2000). On August 31, 2000, respondents Pohang Coated Steel Co., Ltd. ("POCOS"), and Pohang Steel Industries Co., Ltd. ("PSI")—(collectively, "the POSCO Group"), Dongbu Steel Co., Ltd. ("Dongbu"), and Union Steel Manufacturing Co., Ltd. ("Union") requested that the Department conduct an administrative review of the antidumping duty orders on cold-rolled carbon steel flat products from Korea. In a separate letter on August 31, 2000, POSCO also requested partial revocation of the antidumping duty order of cold-rolled carbon steel flat products. On August 31, 2000,

respondents Dongbu, Union, POSCO and SeAH Steel Corporation ("SeAH") requested that the Department conduct an administrative review of the antidumping duty orders on corrosion-resistant carbon steel flat products. On August 31, 2000, petitioners in the original less-than-fair-value ("LTFV") investigations (AK Steel Corporation; Bethlehem Steel Corporation; Inland Steel Industries, Inc.; LTV Steel Company; National Steel Corporation; and U.S. Steel Group, a Unit of USX Corporation) requested that the Department conduct administrative reviews of the antidumping duty orders on cold-rolled and corrosion-resistant carbon steel flat products from Korea: the cold-rolled respondents; Dongbu, POSCO, and Union; and the corrosion-resistant respondents; Dongbu, POSCO, SeAH, and Union. We initiated these reviews on September 26, 2000. *See Initiation of Antidumping and Countervailing Duty Administrative Reviews and Requests for Revocation in Part*, 65 FR 58733 (October 2, 2000).

The Department revoked the antidumping order on cold-rolled carbon steel flat products from Korea pursuant to section 751(d)(2) of the Act and 19 CFR 351.222(i) of the Department's regulations, effective January 1, 2000. *See Revocation of Antidumping and Countervailing Duty Orders on Certain Carbon Steel Products From Canada, Germany, Korea, the Netherlands, and Sweden*, 65 FR 78467 (December 15, 2000). The resulting POR for cold-rolled products is August 1, 1999 through December 31, 1999. The Department's revocation of the antidumping order for cold-rolled products renders POSCO's request for revocation moot.

On August 31, 2001, the Department issued the preliminary results of these administrative reviews. *See Certain Cold-Rolled and Corrosion-Resistant Carbon Steel Flat Products From the Republic of Korea; Preliminary Results of Antidumping Duty Administrative Review* 66 FR 47163, (September 11, 2001). The Department has completed these administrative reviews in accordance with section 751 of the Act.

On December 7, 2001 petitioners submitted case briefs for Union and Dongbu. Union, Dongbu, and SeAH also submitted case briefs on the same day. On December 14, 2001, petitioners submitted rebuttal briefs for Union and Dongbu, and Union and Dongbu submitted their own rebuttal briefs. On February 8, 2002, petitioners submitted comments for POSCO. POSCO submitted case briefs on the same day. On February 13, 2002, petitioners submitted rebuttal briefs for POSCO,

and POSCO submitted its own rebuttal briefs.

Scope of the Reviews

The review of "certain cold-rolled carbon steel flat products" covers cold-rolled (cold-reduced) carbon steel flat-rolled products, of rectangular shape, neither clad, plated nor coated with metal, whether or not painted, varnished or coated with plastics or other nonmetallic substances, in coils (whether or not in successively superimposed layers) and of a width of 0.5 inch or greater, or in straight lengths which, if of a thickness less than 4.75 millimeters, are of a width of 0.5 inch or greater and which measures at least 10 times the thickness, or if of a thickness of 4.75 millimeters or more are of a width which exceeds 150 millimeters and measures at least twice the thickness, as currently classifiable in the Harmonized Tariff Schedule ("HTS") under item numbers 7209.15.0000, 7209.16.0030, 7209.16.0060, 7209.16.0090, 7209.17.0030, 7209.17.0060, 7209.17.0090, 7209.18.1530, 7209.18.1560, 7209.18.2550, 7209.18.6000, 7209.25.0000, 7209.26.0000, 7209.27.0000, 7209.28.0000, 7209.90.0000, 7210.70.3000, 7210.90.9000, 7211.23.1500, 7211.23.2000, 7211.23.3000, 7211.23.4500, 7211.23.6030, 7211.23.6060, 7211.23.6085, 7211.29.2030, 7211.29.2090, 7211.29.4500, 7211.29.6030, 7211.29.6080, 7211.90.0000, 7212.40.1000, 7212.40.5000, 7212.50.0000, 7215.50.0015, 7215.50.0060, 7215.50.0090, 7215.90.5000, 7217.10.1000, 7217.10.2000, 7217.10.3000, 7217.10.7000, 7217.90.1000, 7217.90.5030, 7217.90.5060, 7217.90.5090. Included in this review are flat-rolled products of nonrectangular cross-section where such cross-section is achieved subsequent to the rolling process (i.e., products which have been "worked after rolling")—for example, products which have been beveled or rounded at the edges. Excluded from this review is certain shadow mask steel, i.e., aluminum-killed, cold-rolled steel coil that is open-coil annealed, has a carbon content of less than 0.002 percent, is of 0.003 to 0.012 inch in thickness, 15 to 30 inches in width, and has an ultra flat, isotropic surface.

The review of "certain corrosion-resistant carbon steel flat products" covers flat-rolled carbon steel products, of rectangular shape, either clad, plated, or coated with corrosion-resistant metals such as zinc, aluminum, or

zinc-, aluminum-, nickel- or iron-based alloys, whether or not corrugated or painted, varnished or coated with plastics or other nonmetallic substances in addition to the metallic coating, in coils (whether or not in successively superimposed layers) and of a width of 0.5 inch or greater, or in straight lengths which, if of a thickness less than 4.75 millimeters, are of a width of 0.5 inch or greater and which measures at least 10 times the thickness or if of a thickness of 4.75 millimeters or more are of a width which exceeds 150 millimeters and measures at least twice the thickness, as currently classifiable in the HTS under item numbers 7210.30.0030, 7210.30.0060, 7210.41.0000, 7210.49.0030, 7210.49.0090, 7210.61.0000, 7210.69.0000, 7210.70.6030, 7210.70.6060, 7210.70.6090, 7210.90.1000, 7210.90.6000, 7210.90.9000, 7212.20.0000, 7212.30.1030, 7212.30.1090, 7212.30.3000, 7212.30.5000, 7212.40.1000, 7212.40.5000, 7212.50.0000, 7212.60.0000, 7215.90.1000, 7215.90.3000, 7215.90.5000, 7217.20.1500, 7217.30.1530, 7217.30.1560, 7217.90.1000, 7217.90.5030, 7217.90.5060, 7217.90.5090. Included in this review are flat-rolled products of non-rectangular cross-section where such cross-section is achieved subsequent to the rolling process (i.e., products which have been "worked after rolling")—for example, products which have been beveled or rounded at the edges. Excluded from this review are flat-rolled steel products either plated or coated with tin, lead, chromium, chromium oxides, both tin and lead ("terne plate"), or both chromium and chromium oxides ("tin-free steel"), whether or not painted, varnished or coated with plastics or other nonmetallic substances in addition to the metallic coating. Also excluded from this review are clad products in straight lengths of 0.1875 inch or more in composite thickness and of a width which exceeds 150 millimeters and measures at least twice the thickness. Also excluded from this review are certain clad stainless flat-rolled products, which are three-layered corrosion-resistant carbon steel flat-rolled products less than 4.75 millimeters in composite thickness that consist of a carbon steel flat-rolled product clad on both sides with stainless steel in a 20%–60%–20% ratio.

These HTS item numbers are provided for convenience and U.S.

Customs purposes. The written descriptions remain dispositive.

Verification

From January 23 through January 25, 2002, the Department conducted a verification at the offices of POSCO in Pohang, Korea. For a description of the Department's findings, see *Memorandum from Catherine Bertrand to James Doyle*, dated February 5, 2002.

Analysis of Comments Received

All issues raised in the case and rebuttal briefs by parties to these administrative reviews are addressed in the "Issues and Decision Memorandum" ("Decision Memo") from Joseph A. Spetrini, Deputy Assistant Secretary for Import Administration to Faryar Shirzad, Assistant Secretary for Import Administration, dated March 11, 2002, which is hereby adopted by this notice. A list of the issues which parties have raised and to which we have responded, all of which are in the Decision Memo, is attached to this notice as an Appendix. Parties can find a complete discussion of all issues raised in these reviews and the corresponding recommendations in this public memorandum which is on file at the U.S. Department of Commerce, in the Central Records Unit, in room B-099. In addition, a complete version of the Decision Memo, accessible in B-099 and on the Web at <http://ia.ita.doc.gov>. The paper copy and electronic version of the Decision Memorandum are identical in content.

Sales Below Cost in the Home Market

As discussed in more detail in the Preliminary Results, the Department disregarded home market below-cost sales that failed the cost test for POSCO, Dongbu, and Union in these final results of review.

Changes Since the Preliminary Results

Based on our analysis of comments received, we have made certain changes in the margin calculations. We have also corrected certain programming and clerical errors in our preliminary results, where applicable. Any alleged programming or clerical errors with which we do not agree are discussed in the relevant sections of the Decision Memo, accessible in B-099 and on the Web at <http://ia.ita.doc.gov>. A summary of these adjustments is discussed below:

1. We adjusted respondents' indirect selling expense factors with respect to the deduction of imputed credit expense. See Comment 1 of the Decision Memo.
2. We additionally adjusted POSCO's indirect selling expense factor by

disallowing its claimed long-term interest income offset. See Comment 2 of the Decision Memorandum.

3. We are excluding overruns from the calculation of Union's normal value. See Comment 7 of the Decision Memorandum.

Final Results of the Reviews

We determine that the following percentage weighted-average margins exist for the reviewed companies during the period August 1, 1999, through December 31, 1999 (for cold-rolled products) or August 1, 1999, through July 31, 2000 (for corrosion resistant products):

CERTAIN COLD-ROLLED CARBON STEEL FLAT PRODUCTS

Producer/Manufacturer/Exporter	Weighted-average margin
Dongbu	4.09
The POSCO Group	3.06
Union	1.05

CERTAIN CORROSION-RESISTANT CARBON STEEL FLAT PRODUCTS

Producer/Manufacturer/Exporter	Weighted-average margin
Dongbu	0.26
SeAH	0
The POSCO Group	0.64
Union	1.31

The Department shall determine, and the U.S. Customs Service ("Customs") shall assess, antidumping duties on all appropriate entries. In accordance with 19 CFR 351.212(b), we have calculated exporter/importer-specific assessment rates. With respect to both export price and constructed export price sales, we divided the total dumping margins for the reviewed sales by the total entered value of those reviewed sales for each importer. We will direct Customs to assess the resulting percentage margins against the entered Customs values for the subject merchandise on each of that importer's entries under the relevant order during the review period.

Cash Deposit Requirements

The following deposit requirements will be effective upon publication of this notice of final results of administrative reviews for all shipments of cold-rolled and corrosion-resistant carbon steel flat products from Korea entered, or withdrawn from warehouse, for consumption on or after the date of publication, as provided by section 751(a)(1) of the Act: (1) The cash deposit rates for the reviewed companies will be the rates shown above except that, for

firms whose weighted-average margins are less than 0.5 percent and therefore *de minimis*, the Department shall require no deposit of estimated antidumping duties; (2) for previously reviewed or investigated companies not listed above, the cash deposit rate will continue to be the company-specific rate published for the most recent period; (3) if the exporter is not a firm covered in this review, a prior review, or the original less than fair value ("LTFV") investigation, but the manufacturer is, the cash deposit rate will be the rate established for the most recent period for the manufacturer of the merchandise; and (4) the cash deposit rate for all other manufacturers or exporters will continue to be 17.70 percent (for certain corrosion-resistant carbon steel flat products). This rate is the "all others" rates from the LTFV investigation. See *Antidumping Duty Orders on Certain Cold-Rolled Carbon Steel Flat Products and Certain Corrosion-Resistant Carbon Steel Flat Products from Korea*, 58 FR 44159 (August 19, 1993). As the Department revoked the anti-dumping order on cold-rolled carbon steel flat products from Korea pursuant to section 751(d)(2) of the Act, effective January 1, 2000, there is no longer suspension of liquidation or cash deposit requirements for entries of that merchandise.

These deposit requirements shall remain in effect until publication of the final results of the next administrative review.

This notice also serves as a final reminder to importers of their responsibility under 19 CFR 351.402(f) to file a certificate regarding the reimbursement of antidumping duties prior to liquidation of the relevant entries during this review period. Failure to comply with this requirement could result in the Secretary's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of doubled antidumping duties.

This notice also serves as the only reminder to parties subject to administrative protective orders ("APO") of their responsibility concerning the return or destruction of proprietary information disclosed under APO in accordance with 19 CFR 351.305. Timely written notification of the return/destruction of APO materials or conversion to judicial protective order is hereby requested. Failure to comply with the regulations and terms of an APO is a violation which is subject to sanction.

We are issuing and publishing this determination and notice in accordance

with sections 751(a)(1) and 777(i) of the Act.

Dated: March 11, 2002.

Faryar Shirzad,
Assistant Secretary for Import
Administration.

Appendix

Issues in Decision Memorandum

Comments and Responses

General Comments

1. Calculation of Indirect Selling Expenses.

Company-Specific Comments

*Pohang Iron and Steel Co., Ltd. ("POSCO"),
Pohang Coated Steel Co., Ltd. ("POCOS"),
and Pohang Steel Industries Co., Ltd.
("PSI") (collectively, "POSCO Group")*

2. Long-term Interest Income Offset
3. Calculation of Total Sales in the Indirect
Selling Expense Ratio Denominator
4. Home Market Credit
5. Overruns

Dongbu Steel Co., Ltd. ("Dongbu")

6. Allocation of U.S. Indirect Selling
Expenses

*Union Steel Manufacturing Co., Ltd.
("Union")*

7. Inclusion of Overruns in the Calculation
of Normal Value.

[FR Doc. 02-6474 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-DS-P

DEPARTMENT OF COMMERCE

International Trade Administration

[A-351-806]

Silicon Metal from Brazil: Amended Final Results of Antidumping Duty Administrative Review

AGENCY: Import Administration,
International Trade Administration,
Department of Commerce.

ACTION: Notice of Amended Final
Results of Antidumping Duty
Administrative Review.

SUMMARY: We are amending our final results of the 1999-2000 administrative review of the antidumping duty order on silicon metal from Brazil, published on February 12, 2002 (67 FR 6488), to reflect the correction of ministerial errors made in the final results. The period covered by these amended final results of review is July 1, 1999 through June 30, 2000.

EFFECTIVE DATE: March 18, 2002.

FOR FURTHER INFORMATION CONTACT:
Maisha Cryor, AD/CVD Enforcement,
Office 4, Group II, Import
Administration, International Trade
Administration, U.S. Department of
Commerce, 14th Street and Constitution

Ave., N.W., Washington, D.C. 20230;
telephone: (202) 482-5831.

The Applicable Statute

Unless otherwise indicated, all citations to the Tariff Act of 1930, as amended (the Act), are references to the provisions effective January 1, 1995, the effective date of the amendments made to the Act by the Uruguay Round Agreements Act (URAA). In addition, unless otherwise indicated, all citations to the Department's regulations are to 19 CFR part 351 (2000).

Background:

On August 6, 2001, the Department of Commerce (the Department) published the preliminary results of the 1999-2000 administrative review of the antidumping duty order on silicon metal from Brazil. The Department published the final results of review on February 12, 2002. See *Silicon Metal from Brazil: Final Results of Antidumping Duty Administrative Review*, 67 FR 6488 (February 12, 2002) (Final Results).

On February 25, 2002, we received timely allegations from Companhia Brasileira Carburato de Calcio (CBCC) (a respondent) that the Department made ministerial errors in the final results of review regarding CBCC. On February 25, 2002, we received timely allegations from American Silicon Technologies and Elکم Metals Company (collectively petitioners) that the Department made ministerial errors in the final results of review regarding the "all others" rate. On March 4, 2002, we received a timely reply from petitioners regarding CBCC's ministerial error comments.

Scope of Review

The merchandise covered by this administrative review is silicon metal from Brazil containing at least 96.00 percent but less than 99.99 percent silicon by weight. Also covered by this administrative review is silicon metal from Brazil containing between 89.00 and 96.00 percent silicon by weight but which contains more aluminum than the silicon metal containing at least 96.00 percent but less than 99.99 percent silicon by weight. Silicon metal is currently provided for under subheadings 2804.69.10 and 2804.69.50 of the Harmonized Tariff Schedule (HTS) as a chemical product, but is commonly referred to as a metal. Semiconductor grade silicon (silicon metal containing by weight not less than 99.99 percent silicon and provided for in subheading 2804.61.00 of the HTS) is not subject to the order. Although the HTS item numbers are provided for

convenience and for U.S. Customs purposes, the written description remains dispositive.

Amendment of Final Results

Comment 1: CBCC states that the Department erroneously applied adverse facts available (AFA) to the shipment date of one of its U.S. sales. CBCC contends that although the Department intended to use the date of the invoice to calculate the imputed U.S. credit expense for this sale, the Department erroneously applied AFA to the shipment date. CBCC urges the Department to correct this ministerial error.

Department's Position: After a review of CBCC's allegation, we agree with CBCC and have corrected this matter in the margin calculation program. See Memorandum to The File through Thomas F. Futtner from Maisha Cryor: *Companhia Brasileira Carburato De Calcio: Calculations for the Amended Final Results of the 1999-2000 Antidumping Duty Administrative Review of Silicon Metal From Brazil*, March 11, 2002. We note that correcting this error has no effect on the outcome of CBCC's margin.

Comment 2: CBCC contends that the Department mistakenly used a simple interest formula to calculate CBCC's imputed credit expense in the home market. CBCC notes that although it is making this allegation, the comment is also applicable to the margin calculations of Rima Industrial SA (Rima), Companhia Ferroligas Minas Gerais - Minasligas (Minasligas) and Ligas de Alumina S.A. (LIASA), the other respondents in this review. CBCC contends that where interest is calculated on a daily basis, a compound, not simple, interest formula should be used. CBCC argues that where the interest rate is high, such as in Brazil, only the compound interest formula yields the true cost of money and is the only method used in day-to-day commercial transactions. CBCC urges the Department to correct this matter in CBCC's, as well as the other respondents, home market credit calculations.

Petitioners disagree with CBCC. Petitioners argue that because the Department had no intention of applying a compound interest formula, the Department's use of a simple interest formula was a deliberate choice of methodology and not a ministerial error.

Department's Position: After a careful review of CBCC's allegation, we have concluded that it does not merit treatment as a ministerial error under sections 19 CFR 351.224(f) and (g) of the

Department's regulations. Section 351.224(f) of the Department's regulations defines ministerial error as " * * * an error in addition, subtraction, or other arithmetic function, clerical error resulting from inaccurate copying, duplication, or the like, and any other similar type of unintentional error which the Secretary considers ministerial." Because the formula used in the Department's calculation of home market credit expense in the Final Results was intentional, CBCC's allegation does not fall under sections 19 CFR 351.224(f) and (g) of the Department's regulations. See Memorandum to The File through Thomas F. Futtner from Maisha Cryor: Companhia Brasileira Carburto De Calcio: Calculations for the Final Results of the 1999–2000 Antidumping Duty Administrative Review of Silicon Metal From Brazil, February 4, 2002. Therefore, we have not amended the interest formula that was used to calculate home market credit expense in the Final Results.

Comment 3:

Petitioners contend that the Department published the wrong "all others" rate in the Final Results. Petitioners state that in the Final Results, the "all others" rate is 8.10%, while the "all others" rate in the antidumping duty order on silicon metal from Brazil is 91.06%. Petitioners assert that, pursuant to Policy Bulletin 93.1, the Department's policy holds that the "all others rate shall be the all others rate contained in the order."

Department's Position: We agree with petitioners that we mistakenly referred to the "all others" rate as 8.10 percent in the Final Results. Therefore, we have corrected the "all others" rate to reflect 91.06 percent, which is the "all others" rate from the less than fair value investigation.

Amended Final Results

We are amending the final results of the antidumping duty administrative review of silicon metal from Brazil to reflect the corrections of the above-cited ministerial errors. These corrections are in accordance with section 751(h) of the Act and 19 CFR 351.224 of the Department's regulations. These corrections did not change any of the company-specific margins published in the Final Results. We are also correcting the stated "all others" rate which is 91.06 percent.

We are issuing and publishing this determination and notice in accordance with sections 751(a)(1) and 777(i) of the Act.

March 11, 2002.

Faryar Shirzad,

Assistant Secretary for Import Administration.

[FR Doc. 02–6473 Filed 3–15–02; 8:45 am]

BILLING CODE 3510–DS–S

DEPARTMENT OF COMMERCE

International Trade Administration

[A–580–841]

Structural Steel Beams From the Republic of Korea: Notice of Final Results of Changed Circumstances Antidumping Duty Administrative Review

AGENCY: Import Administration, International Trade Administration, Department of Commerce.

ACTION: Notice of Final Results of Changed Circumstances Antidumping Duty Administrative Review.

SUMMARY: On November 14, 2001, the Department of Commerce ("Department") published the notice of preliminary results of its changed circumstances review examining whether INI Steel Company ("INI") is the successor-in-interest to Incheon Iron & Steel Co., Ltd. ("Inchon") by virtue of its name change. See *Notice of Preliminary Results of Changed Circumstances Antidumping Duty Administrative Review: Structural Steel Beams from the Republic of Korea*, 66 FR 57035 (November 14, 2001) ("Preliminary Results"). We have now completed this changed circumstances review in accordance with 19 CFR 351.216 and 351.221(c)(3).

As a result of this review, the Department finds that INI is the successor-in-interest to Incheon, and INI should retain the deposit rate assigned to Incheon by the Department for all entries of the subject merchandise produced or exported by INI.

EFFECTIVE DATE: March 18, 2002.

FOR FURTHER INFORMATION CONTACT:

Cheryl Werner or Laurel LaCivita, Import Administration, International Trade Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue, NW., Washington, DC 20230; telephone (202) 482–2667 and (202) 482–4243, respectively.

Applicable Statute and Regulations

Unless otherwise indicated, all citations to the statute are references to the provisions effective January 1, 1995, the effective date of the amendments made to the Tariff Act of 1930 ("the Act") by the Uruguay Round Agreements Act. In addition, unless

otherwise indicated, all citations to the Department's regulations are to the regulations at 19 CFR part 351 (2001).

SUPPLEMENTARY INFORMATION:

Background

On October 1, 2001, the Department initiated this changed circumstances review. See *Structural Steel Beams from the Republic of Korea: Notice of Initiation of Changed Circumstances Antidumping Duty Administrative Review*, 66 FR 49929 (October 1, 2001) ("Notice of Initiation"). On November 14, 2001, the Department published the preliminary results of its changed circumstances review in the above-named case. See *Preliminary Results* (66 FR 57035). We gave interested parties 21 days to comment on our preliminary results. However, no interested parties have provided comments and no request for a hearing was received by the Department.

Scope of the Review

The products covered by this review include structural steel beams that are doubly-symmetric shapes, whether hot- or cold-rolled, drawn, extruded, formed or finished, having at least one dimension of at least 80 mm (3.2 inches or more), whether of carbon or alloy (other than stainless) steel, and whether or not drilled, punched, notched, painted, coated or clad. These products include, but are not limited to, wide-flange beams ("W" shapes), bearing piles ("HP" shapes), standard beams ("S" or "I" shapes), and M-shapes.

All products that meet the physical and metallurgical descriptions provided above are within the scope of this investigation unless otherwise excluded. The following products are outside and/or specifically excluded from the scope of this investigation: structural steel beams greater than 400 pounds per linear foot or with a web or section height (also known as depth) over 40 inches.

The merchandise subject to this investigation is classified in the Harmonized Tariff Schedule of the United States ("HTSUS") at subheadings: 7216.32.0000, 7216.33.0030, 7216.33.0060, 7216.33.0090, 7216.50.0000, 7216.61.0000, 7216.69.0000, 7216.91.0000, 7216.99.0000, 7228.70.3040, 7228.70.6000. Although the HTSUS subheadings are provided for convenience and Customs purposes, the written description of the merchandise under investigation is dispositive.

Successorship and Final Results of Review

On the basis of the record developed in this proceeding of the changed circumstances review, we determine INI to be the successor-in-interest to Incho for purposes of determining antidumping duty liability. For a complete discussion of the basis for this decision see the *Preliminary Results* (66 FR 57035). Therefore, INI shall retain the antidumping duty deposit rate assigned to Incho by the Department in the most recent administrative review of the subject merchandise.

This notice also serves as a final reminder to parties subject to administrative protective orders (APOs) of their responsibility concerning the disposition of proprietary information disclosed under APO in accordance with 19 CFR 351.305(a)(3). Failure to timely notify the Department in writing of the return/destruction of APO material is a sanctionable violation.

We are issuing and publishing this finding and notice in accordance with sections 751(b)(1) and 777(i)(1) of the Act and 19 CFR 351.221(c)(3) and 19 CFR 351.216.

Dated: March 11, 2002.

Faryar Shirzad,

Assistant Secretary for Import Administration.

[FR Doc. 02-6472 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-DS-P

DEPARTMENT OF COMMERCE

International Trade Administration, Commerce.

Export Trade Certificate of Review

ACTION: Notice of issuance of an amended Export Trade Certificate of Review, Application No. 88-5A012.

SUMMARY: The Department of Commerce has issued an amended Export Trade Certificate of Review to the National Tooling & Machining Association ("NTMA") on March 7, 2002. The original Certificate was issued on October 18, 1988 (53 FR 43140, October 25, 1988) and previously amended on December 4, 1989 (54 FR 51914, December 19, 1989); September 2, 1993 (58 FR 47868, September 13, 1993); May 3, 2000 (65 FR 30073, May 10, 2000); and April 5, 2001 (66 FR 21335, April 30, 2001).

FOR FURTHER INFORMATION CONTACT:

Vanessa M. Bachman, Acting Director, Office of Export Trading Company Affairs, International Trade Administration, (202) 482-5131 (this is

not a toll-free number), or by e-mail at oitca@ita.doc.gov.

SUPPLEMENTARY INFORMATION: Title III of the Export Trading Company Act of 1982 (15 U.S.C. 4001-21) authorizes the Secretary of Commerce to issue Export Trade Certificates of Review. The regulations implementing Title III are found at 15 CFR part 325 (2000).

The Office of Export Trading Company Affairs ("OETCA") is issuing this notice pursuant to 15 CFR 325.6(b), which requires the Department of Commerce to publish a summary of the Certification in the **Federal Register**. Under section 305(a) of the Act and 15 CFR 325.11(a), any person aggrieved by the Secretary's determination may, within 30 days of the date of this notice, bring an action in any appropriate district court of the United States to set aside the determination on the ground that the determination is erroneous.

Description of Amended Certificate

NTMA's Export Trade Certificate of Review has been amended so that the attached list will constitute the "Members" of the Certificate within the meaning of § 325.2(1) of the Regulations (15 CFR 325.2(1)).

The effective date of the amended certificate is December 12, 2001. A copy of the amended certificate will be kept in the International Trade Administration's Freedom of Information Records Inspection Facility, Room 4102, U.S. Department of Commerce, 14th Street and Constitution Avenue, NW., Washington, DC 20230.

Dated: March 12, 2002.

Vanessa M. Bachman,

Acting Director, Office of Export Trading Company Affairs.

21st Century Tool & Die, Inc., Waynesboro, TN

3 M MTC, Petaluma, CA

4 Axis Machining, Inc., Denver, CO

A-1 Precision Metal Products, Phoenix, AZ

A & A Industries, Inc., Peabody, MA

A & A Machine Company, Inc., Southampton, PA

A & A Machine Shop, Inc., La Marque, TX

A & B Machine, Van Nuys, CA

A & B Machine Shop, Rockford, IL

A & B Tool & Manufacturing Corp., Toledo, OH

A & D Precision, Fremont, CA

A & E Custom Manufacturing, Technologies, Inc., Kansas City, KS

A & E Machine Shop, Inc., Lone Star, TX

A & G Machine, Inc., Auburn, WA

A & S Tool & Die Company, Inc., Kernersville, NC

A A Precisioneering, Inc., Meadville, PA

A B A Division, A B A-P G T, Inc., Manchester, CT

A B C O Tool & Engineering, Phoenix, AZ

A B Heller, Inc., Milford, MI

A B N Industrial Co., Inc., Buena Park, CA

A B R Enterprises Inc., South Pasadena, CA

A C Machine, Inc., Akron, OH

A E Cole Die & Engraving, Columbus, OH

A E Machine Works, Inc., Houston, TX

A F C Tool Company, Inc., Subsidiary of F C Industries, Dayton, OH

A I M Tool & Die, Grand Haven, MI

A M C Precision, Inc., N. Tonawanda, NY

A M Design, E. Canton, OH

A M Machine Company, Inc., Baltimore, MD

A Mfg., Redlands, CA

A S C Corporation, Owings Mills, MD

A-Line Tool & Die, Inc., Louisville, KY

A-G Tool & Die, Div. of Seilkop Industries, Inc., Miamitown, OH

A-Rand, Inc., Phoenix, AZ

A & B Aerospace, Inc., Azusa, CA

A. C. Grinding & Supply Co. Inc., Levittown, PA

A. C. Cut-Off, Inc., Azusa, CA

A+ Engineering, Ipswich, MA

Abbott Tool, Inc., Toledo, OH

Abbott Machine & Tool, Inc., Toledo, OH

Ability Tool Company, Rockford, IL

Able Wire EDM, Inc., Brea, CA

Abrams Airborne Manufacturing, Inc., Tucson, AZ

Absolute Turning & Machine, Tucson, AZ

Absolute Manufacturing, N. Chelmsford, MA

Absolute Grinding Co., Inc., Mentor, OH

Acadiana Hydraulic Works, Inc., New Iberia, LA

Accu-Roll, Inc., Rochester, NY

Accu Die & Mold Inc., Stevensville, MI

AccuCraft, New Haven, MO

Accudynamics, Inc., Middleboro, MA

Accudyne Aerospace & Defense, Palm Bay, FL

Accura Industries, Inc., Rochester, NY

Accurate Grinding & Mfg. Corp., & Accurate

Fishing Products, Los Angeles, CA

Accurate Grinding Corp., Warwick, RI

Accurate Machine Co. Inc., Indianapolis, IN

Accurate Machining, Mukilteo, WA

Accurate Manufacturing Company, Glendale, CA

Accurate Products Co., Tucson, AZ

Accurate Marking Products, Inc., Pittsburgh, PA

Accurite Machine & Mfg. Inc., Louisville, KY

Accutronics, Inc., Littleton, CO

Ace Specialty Company, Inc., Tonawanda, NY

Ace Manufacturing Company, Cincinnati, OH

Ackley Machine Corporation, Moorestown, NJ

Acklin Stamping, Toledo, OH

Acme/Walton Machine & Tool, Inc., Louisville, KY

Acme Metal Works, Gilbert, AZ

ACMT, Inc. dba A C Tool & Machine, Co., Louisville, KY

Acraloc Corporation, Oak Ridge, TN

Acro Industries, Inc., Rochester, NY

Acro Tool & Die Company, Inc., Akron, OH

Actco Tool & Mfg. Co., Meadville, PA

Action Die & Tool Inc., Wyoming, MI

Action Mold & Tool Co., Anaheim, CA

Action Precision Grinding Inc., North

Tonawanda, NY

Action SuperAbrasive Products, Brimfield, OH

Action Tool and Manufacturing, Inc., Rockford, IL

Action Machine L.L.C., Phoenix, AZ

Action E.D.M. & Tool Inc., Concord, NC

Acucut, Inc., Southington, CT

- Acutec Precision Machining Inc., Saegertown, PA
- Ada Machine Company, Inc., Santa Clara, CA
- Adams Engineering, Division of Manufacturing Technology, Inc., South Bend, IN
- Adaptive Technologies Inc., Springboro, OH
- Addison Precision Mfg. Corp., Rochester, NY
- Adena Tool Corporation, Dayton, OH
- Admill Machine Company, Newington, CT
- Adron Tool Corporation, Menomonee Falls, WI
- Advance Manufacturing Corp., Cleveland, OH
- Advance Manufacturing Technology, Salt Lake City, UT
- Advanced Ceramic Technology, Orange, CA
- Advanced Composite Products & Technology, Inc. (ACPT Inc.), Huntington Beach, CA
- Advanced Cutting Tools, Inc., Clio, MI
- Advanced Machine Programming, Morgan Hill, CA
- Advanced Machining Corporation, Salisbury, NC
- Advanced Measurement Labs, Inc., Sun Valley, CA
- Advanced Mold & Tooling Inc., Rochester, NY
- Advanced Tooling Specialists Inc., Menasha, WI
- Advanced Tooling Systems, Inc., Comstock Park, MI
- Advanced Product Design Specialties, Riverside, CA
- Advanced Machine Inc., Rochester, NY
- Advanced Precision Engineering, Ipswich, MA
- Advantage Mold & Design, Meadville, PA
- Aero Comm Machining, Wichita, KS
- Aero Design & Manufacturing Co., Phoenix, AZ
- Aero Engineering & Mfg. Company, Valencia, CA
- Aero Gear, Inc., Windsor, CT
- Aero Machining Company, Garden Grove, CA
- Aero Mechanical Engineering, Inc., Huntington Beach, CA
- Aero-Tech Engineering, Inc., Wichita, KS
- Aerofab, Inc., Tucson, AZ
- Aerostar Aerospace Inc., Phoenix, AZ
- Aetna Machine Company, Cochran, GA
- Aggressive Tool & Die, Inc., Buckner, KY
- Aggressive Tool & Die, Inc., Coopersville, MI
- Agrimson Tool Company, Brooklyn Park, MN
- Ahaus Tool & Engineering, Inc., Richmond, IN
- Aimco Precision, Inc., Phoenix, AZ
- Airmetal Corporation, Jackson, MI
- Ajax Tool, Inc., Fort Wayne, IN
- Akro Tool Co., Inc., Cincinnati, OH
- Akron Steel Fabricators Company, Akron, OH
- Akron Tool & Die Company, Inc., Akron, OH
- Alart Tool & Die, Inc., Houston, TX
- Albert Seisler Machine Corp., Mohnton, PA
- Albertson & Hein, Inc., Wichita, KS
- Albion Machine & Tool Company, Albion, MI
- Alco Manufacturing, Inc., Santa Ana, CA
- Alfred Manufacturing Company, Denver, CO
- Alger Machine Company, Inc., Rochester, NY
- Alignment Engineering Co., Inc., Knoxville, TN
- ALKAB Contract Manufacturing, Inc., New Kensington, PA
- All Tool Company, Union, NJ
- All Tools Company, Oklahoma City, OK
- All Tools Texas, Inc., Houston, TX
- All Weld Machine, Milpitas, CA
- All-Tech Machine & Eng., Inc., San Jose, CA
- All-Tech Machining, Inc., Wilmer, AL
- All Five Tool Company, Inc., Bristol, CT
- Allen Precision Industries, Inc., Asheboro, NC
- Allen Precision Machining Co., Angleton, TX
- Allen Randall Enterprises, Inc., Akron, OH
- Allen Aircraft Products, Inc., Ravenna, OH
- Alliance Machine Tool Co., Inc., Louisville, KY
- Allied Screw Products, Inc., Mishawaka, IN
- Allied Tool & Die Company, LLC, Phoenix, AZ
- Allied Tool & Die, Inc., Cleveland, OH
- Allied Tool & Machine Company, Kernersville, NC
- Allied Tool & Machine, Inc., Saginaw, MI
- Allied Tools Of Texas, Houston, TX
- Allied Mechanical Products, Ontario, CA
- Alloy Metal Products, Hayward, CA
- Allstate Tool & Die, Inc., Rochester, NY
- Almar Mfg. & Engineering, Inc., Garden Valley, CA
- Alpha Mold, LLC, Huber Heights, OH
- Alpha Precision Machining Inc., Kent, WA
- Alpha Tool & Machine Company, Bellmawr, NJ
- Alpha Tooling, Inc., Santa Fe Springs, CA
- Alpha Mold West Inc., Broomfield, CO
- Alpine Precision, Inc., North Billerica, MA
- Alro Specialty Metals, St. Louis, MO
- Alt's Tool & Machine, Inc., Santee, CA
- Alton Products, Inc., Maumee, OH
- Alves Precision Engineered, Products Inc., Watertown, CT
- AMA Plastics, Corona, CA
- Amatrol, Inc., Jeffersonville, IN
- Ambel Precision Mfg. Corp., Bethel, CT
- American Mfg. & Machining, Inc., Racine, WI
- American Precision Machining, Inc., Phoenix, AZ
- American Precision Technologies, Inc., San Fernando, CA
- American Tool & Die, Inc., Toledo, OH
- American Wire EDM, Inc., Orange, CA
- American Metal Masters, Inc., Plantsville, CT
- American Machine & Gundrilling, Co., Inc., Maple Grove, MN
- Amerimold, Inc., Mogadore, OH
- Ameritech Die & Mold, Inc., Mooresville, NC
- Amity Mold Company, Tipp City, OH
- AMS Production Machining Inc., Plainfield, IN
- Anchor Tool & Die Company, Cleveland, OH
- Anchor Lamina Inc., Madison Heights, MI
- Anders Machine and Engraving, Div. of Ad-Tech Machine & Tool, Rochester, NY
- Anderson Tool & Engineering Co., Inc., Anderson, IN
- Andrew Tool Company, Inc., Plymouth, MN
- Anglo-American Mold, Inc., Louisville, KY
- Anmar Precision Components Inc., North Hollywood, CA
- Anmark Machine, Tempe, AZ
- Anoplate Corporation, Syracuse, NY
- Apex Tool & Manufacturing, Inc., Evansville, IN
- Apex Precision Technologies, Inc., Camby, IN
- Apex Machine Company, Ft. Lauderdale, FL
- Apex Machine Tool Company, Farmington, CT
- Apollo Products Inc., Willoughby, OH
- Apollo E.D.M. Company, Fraser, MI
- Apollo Precision, Inc., Plymouth, MN
- Applegate EDM, Inc., Dallas, TX
- Applied Technology Manufacturing, Corp., Owego, NY
- Applied Technology Manufacturing, Inc., Rochester, NY
- Applied Engineering, Inc., Yankton, SD
- AR Industries Inc., Cincinnati, OH
- Aram Precision Tool & Die, Inc., Chatsworth, CA
- Arc Drilling Inc., Garfield Heights, OH
- Arca Systems, Tacoma, WA
- Arco Metals Corporation, Baltimore, MD
- Arco Industries, Inc., Dayton, OH
- Ardekin Machine Company, Rockford, IL
- Area Tool & Manufacturing, Inc., Meadville, PA
- Aremco, Inc., Grand Rapids, MN
- ARG Manufacturing Corp., Arlington, TX
- Argo Tool Corporation, Twinsburg, OH
- Aries Tool, Inc., New Berlin, WI
- Arkansas Tool & Die, Inc., North Little Rock, AR
- Arlington Machine & Tool Company, Fairfield, NJ
- Arma Tool & Die Company, Inc., Ridgefield, CT
- Armin Tool & Manufacturing Co., Inc., South Elgin, IL
- Armstrong-Blum Mfg. Co., Mt. Prospect, IL
- Armstrong Machine Works, Inc., Rogersville, TN
- Armstrong Mold, Machining Div., East Syracuse, NY
- Armstrong Technology, Inc., Sunnyvale, CA
- Arnett Tool, Inc., New Paris, OH
- Arnette Pattern Company/Midwest, Machining & Fabricating, Granite City, IL
- Arrington Supply House, Inc., Tuscaloosa, AL
- Arro Tool & Die, Inc., Lakewood, NY
- Arrow Grinding, Inc., Tonawanda, NY
- Arrow Diversified Tooling, Inc., Ellington, CT
- Arrow Sheet Metal Products Co., Denver, CO
- Arthur J. Evers Corporation, Riverton, NJ
- Artisan Machining, Inc., Bohemia, NY
- Artisan Associates, Detroit, MI
- Ascension Industries, North Tonawanda, NY
- Ash Machine Corporation, Pataskala, OH
- Aspen Precision Technologies, Inc., Petaluma, CA
- Associated Toolmakers, Inc., Keokuk, IA
- Associated Technologies, Brea, CA
- Associated Electro-Mechanics, Inc., Springfield, MA
- Astley Precision Machine Co., Irwin, PA
- Astro Machine Works Inc., Ephrata, PA
- Astro Automation, Inc., Irwin, PA
- Astrotronics Inc., Mesa, AZ
- Atec Engineering, Phoenix, AZ
- Athens Industries, Southington, CT
- Atkins Tool Company, Riverton, NJ
- Atlantic Tool & Die Company, Strongsville, OH
- Atlantic Precision Products Inc., Sanford, ME
- Atlas Tool, Inc., Roseville, MI
- Atlas Machine & Supply, Inc., Louisville, KY
- August Machine, Inc., Phoenix, AZ
- Austin Machine Company Inc., O'Fallon, MO
- Austro Mold Incorporated, Rochester, NY
- Autocam Corporation, Kentwood, MI
- Automated EDM Incorporated, Ramsey, MN
- Automated Cells & Equipment, Inc., Painted Post, NY

- Automatic Stamp Products, Inc., Cleveland, OH
- Automation Technology, Inc., St. Louis, MO
- Automation Tool & Die, Inc., Brunswick, OH
- Automation Tool Company, Cookeville, TN
- Avanti Engineering & Manufacturing, Inc., Greensburg, PA
- Axian Technology, Phoenix, AZ
- Axis Mfg. Inc., Tempe, AZ
- Ay-Mac Precision, Inc., Yorba Linda, CA
- Ay Machine Company, Ephrata, PA
- b & b Tool Company, Inc., Rockford, IL
- B & A Design Inc., Vernon, CT
- B & B Machine & Grinding Service, Denver, CO
- B & B Manufacturing Company, Largo, FL
- B & B Precision Mfg., Inc., Avon, NY
- B & E Tool Company, Inc., Southwick, MA
- B & G Quality Machine & Tool, Company, Inc., Baltimore, MD
- B & H Fabricators, Inc., Wilmington, CA
- B & H Tool Co. Inc., San Marcos, CA
- B & H Tool Works, Inc., of Rockcastle Co., Richmond, KY
- B & K Engineering, Inc., Mountain View, CA
- B & L Tool and Machine Company, Plainville, CT
- B & M Machine Corporation of Racine, Racine, WI
- B C D Metal Products Inc., Malden, MA
- B J Williams Machining Co., Edinboro, PA
- B-W Grinding Service, Inc., Houston, TX
- B. Radtke & Sons, Inc., Round Lake Park, IL
- Bachman Machine Company, Inc., St. Louis, MO
- Bachmann Precision Machine, Products Corp., South El Monte, CA
- Badge Machine Products, Inc., Canandaigua, NY
- Bahrs Die & Stamping Company, Inc., Cincinnati, OH
- Baker Hill Industries, Inc., Coral Springs, FL
- Banner Machine Inc., Phoenix, AZ
- Barberie Mold, Gardena, CA
- Bardons & Oliver, Inc., Solon, OH
- Barile Precision Grinding Inc., Cleveland, OH
- Barnes Aerospace-Apex Mfg., Phoenix, AZ
- Basic VI, San Jose, CA
- Bass Machining Inc., Baltimore, MD
- Bateman Manufacturing Co., Inc., Hayward, CA
- Baumann Engineering, Claremont, CA
- Bawden Industries, Inc., Romulus, MI
- Baxter Machine Products, Inc., Huntingdon, PA
- Bayport Machine, Inc., La Porte, TX
- Beach Mold & Tool, Inc., New Albany, IN
- Beacon Tool Company, Inc., Whittier, CA
- Beaver Tool & Machine Company, Inc., Feasterville, PA
- Bechler Cams, Inc., Anaheim, CA
- Becker, Inc., Kenosha, WI
- Beckett Gas, Inc., North Ridgeville, OH
- Becksted Machine, Inc., Tucson, AZ
- Bedard Machine, Inc., Brea, CA
- Bel-Kur, Inc., Temperance, MI
- Belco Tool & Mfg. Inc., Meadville, PA
- Belgian Screw Machine Products, Inc., Concord, MI
- Bell Engineering, Inc., Saginaw, MI
- Bellco Precision Manufacturing, Inc., Melissa, TX
- Beloit Precision Die Co. Inc., Beloit, WI
- Benchmark Engineering, Inc., Chandler, AZ
- Benda Tool & Model Works, Hercules, CA
- Bendon Gear Machine, Rockland, MA
- Bennett Tool & Die Company, Nashville, TN
- Bennett Tool & Machine, Fremont, CA
- Benning Inc., Blaine, MN
- Bent River Machine Inc., Clarkdale, AZ
- Berman Tool & Die, Waldorf, MD
- Bermar Associates, Inc., Troy, MI
- Bertram Tool & Machine Co., Inc., Farrell, PA
- Bertrand Products, Inc., South Bend, IN
- Best Tool & Manufacturing Co., Inc., Kansas City, MO
- Best Way Stamping Inc., La Mirada, CA
- Bestway Industries, Inc., Cleveland, OH
- Beta Machine Co. Inc., Cleveland, OH
- Beta Tool & Mold/Dyna-Tech, Wadsworth, OH
- Bilar Tool & Die Corporation, Warren, MI
- Billet Industries, Inc., York, PA
- Bishop Steering Technology, Inc., Indianapolis, IN
- Black Creek, Inc., Gadsden, AL
- Blackburn Melton Mfg. Company, Houston, TX
- Blackwood Grinding Inc., Hurst, TX
- Blandford Machine & Tool Co., Inc., Louisville, KY
- Blue Chip Mold, Inc., Rochester, NY
- Blue Chip Tool Company, Inc., New Castle, PA
- Bluegrass Forging, Tool & Die, Shelbyville, KY
- bmc Industries, Bakersfield, CA
- BMCO Industries Inc., Cranston, RI
- Bob's Tool & Cutter Grinding, Inc., Indianapolis, IN
- Boice Industrial Corporation, Ruffsedale, PA
- Bolt Industries, LLC., Phoenix, AZ
- Boring, Inc., Rockford, IL
- Bosma Machine & Tool, Corporation, Tipp City, OH
- Boss Tool and Manufacturing, Inc., Fremont, CA
- Boston Centerless Inc., Woburn, MA
- Bourdela's Grinding Co., Inc., Chatsworth, CA
- Bowden Manufacturing Corp., Willoughby, OH
- Boyce Machine, Inc., Cuyahoga Falls, OH
- Boyle, Inc., Freeport, PA
- BPS Industries Inc., Baltimore, MD
- Bra-Vor Tool & Die Company, Inc., Meadville, PA
- Bradford Machine Company Inc., Brattleboro, VT
- Bradhart Products, Inc., Brighton, MI
- Bramko Tool & Engineering, Inc., O'Fallon, MO
- Bratt Machine Company Inc., No. Andover, MA
- Brij Systems, Wichita, KS
- Brimar Products, Inc., Fontana, CA
- Brinkman Tool & Die, Inc., Dayton, OH
- Britt Tool, Inc., Brazil, IN
- Brittain Machine, Inc., Wichita, KS
- Broadway Companies, Inc., Englewood, OH
- Brogdon Tool & Die, Inc., Blue Springs, MO
- Brookfield Machine, Inc., West Brookfield, MA
- Brooklyn Scraping & Re-Machining, Inc., W. Lafayette, IN
- Brooklyn Machine & Mfg. Co., Inc., Cuyahoga Heights, OH
- Brown-Covey, Inc., Kansas City, MO
- Brownes' Machining, LLC., Sharon, TN
- Brownstown Quality Tool & Design, Brownstown, IN
- BSB Products Corporation, Buffalo, NY
- BT Laser, Inc., Santa Clara, CA
- Budney Overhaul & Repair, LTD., Berlin, CT
- Buerk Tool & Machine Corporation, Buffalo, NY
- Buiter Tool & Die, Inc., Grand Rapids, MI
- Bundy Manufacturing, Inc., El Segundo, CA
- Burckhardt America, Inc., Greensboro, NC
- Burco Precision Products, Inc., Denton, TX
- Burger Engineering, Inc., Olathe, KS
- Burgess Brothers, Inc., Canton, MA
- Burton Industries, Inc., Mentor, OH
- C & C Machine Company, Akron, OH
- C & C Manufacturing Corporation, Englewood, CO
- C & G Machine & Tool Co., Inc., Granby, MA
- C & J Industries, Inc., Meadville, PA
- C & M Machine Products, Inc., Willoughby, OH
- C & R Manufacturing, Inc., Shawnee, KS
- C & S Machine & Manufacturing Corporation, Louisville, KY
- C A R Engineering & Mfg., Victor, NY
- C B Enterprises, Division of Whiteledge, Inc., Manchester, CT
- C B Kaupp & Sons, Inc., Maplewood, NJ
- C B S Manufacturing Company, Inc., Windsor, CT
- C D M Tool & Mfg. Co., Inc., Hartford, WI
- C F A Company, Inc., Milford, CT
- C J Winter Machine Technologies, Inc., Rochester, NY
- C K Tool, Harborcreek, PA
- C M Gordon Industries, Inc., Santa Fe Springs, CA
- C M Industries, Inc., d/b/a Custom Marine, Inc., Old Saybrook, CT
- C N C Machine & Engineering Corporation, Colorado Springs, CO
- C N C Precision Machining, Inc., Comstock Park, MI
- C T D Machines, Inc., Los Angeles, CA
- C V Tool Company, Inc., Southington, CT
- C-P Mfg. Corp., Van Nuys, CA
- C & C Precision Machining Inc., Mesa, AZ
- C-Axis Inc., Hamel, MN
- C. G. Tech, Inc., Phoenix, AZ
- C.N.C. Tool & Mold, Naples, FL
- Caco Pacific Corporation, Covina, CA
- Cadco Program & Machine, St. Charles, MO
- Cal-Weld, Fremont, CA
- Calder Machine Co. (C M C), Florence, SC
- California Mold, Fullerton, CA
- California Machine Specialties, Chino, CA
- Calmax Technology, Inc., Santa Clara, CA
- Cambridge Specialty Company, Inc., Kensington, CT
- Cambridge Tool & Die Corp., Cambridge, OH
- Cameron Machine Shop, Inc., Richardson, TX
- Campbell Grinding & Machine, Inc., Lewisville, TX
- Campro Manufacturing, Inc., Phoenix, AZ
- CamTech Systems, Inc., Alhambra, CA
- Canto Tool Corporation, Meadville, PA
- Capitol Technologies, Inc., South Bend, IN
- Capitol Tool & Die, L. P., Madison, TN
- Carbi-Tech, Inc., Vandergrift, PA
- Carbide Probes, Inc., Dayton, OH
- Carboloy, Inc., Warren, MI
- Cardinal Machine Company, Inc., Strongsville, OH
- Carius Tool Co., Inc., Cleveland, OH
- Carlin Machine Company, Inc., Southborough, MA
- Carlson Capital Manufacturing Co., Rockford, IL

Carlson Tool & Manufacturing Corp., Cedarburg, WI
 Casale Engineering, Santa Fe Springs, CA
 Cascade Mold & Die, Inc., Portland, OR
 Cass Screw Machine Products Company, Brooklyn Center, MN
 Catalina Tool & Mold, Inc., Tucson, AZ
 Cates Machine Shop, Inc., Tyler, TX
 Cavalry Precision Machine, Inc., Largo, FL
 CB Quality Machining & Engineering Inc., Buffalo, MN
 CDL Manufacturing, Inc., Rochester, NY
 Cee-San Machine & Fabrication Co., Inc., Houston, TX
 Centaur Tool & Die, Inc., Bowling Green, OH
 Centennial Technologies, Inc., Saginaw, MI
 Center Line Industries, Inc., West Springfield, MA
 Center Line Machine Company, Lafayette, CO
 Center Line Tool, Freeport, PA
 Central Mass. Machine, Inc., Holyoke, MA
 Central States Machine Service, Elkhart, IN
 Central Tool & Machine Co., Inc., Bridgeport, CT
 Central Tools, Inc., Cranston, RI
 Century Die Company, Fremont, OH
 Century Mold Company, Inc., Rochester, NY
 Century Tool & Engr., Inc., Indianapolis, IN
 Certified Grinding & Machine, Inc., Rochester, NY
 Certified Industries, II, LLC, Phoenix, AZ
 CG Manufacturing Company, Willoughby, OH
 Chadakoin Interactive, Rochester, NY
 Challenger Worldwide, Inc., Phoenix, AZ
 Chalmers & Kubeck, Inc., Aston, PA
 Chamtek Mfg., Inc., Rochester, NY
 Chance Tool & Die Co., Inc., Cincinnati, OH
 Chandler Tool & Design Inc., Rockford, IL
 Chapman Engineering, Inc., Santa Ana, CA
 Charmilles Technologies Corporation, Lincolnshire, IL
 Chase Machine & Mfg. Co., Rochester, NY
 Chelar Tool & Die, Inc., Belleville, IL
 Cherokee Industries, Hampshire, IL
 Cherry Valley Tool & Machine Inc., Belvidere, IL
 Chicago Mold Engineering Co., Inc., St. Charles, IL
 Chicago Grinding & Machine Co., Melrose Park, IL
 Chickasha Manufacturing Company, Inc., Chickasha, OK
 Chippewa Tool & Manufacturing Co., Woodville, OH
 CHIPSCO, Inc., Meadville, PA
 Chopper Guys Biker Products, Inc., Vallejo, CA
 Christie Manufacturing, Inc., Gainesville, TX
 Christopher Tool & Manufacturing, Solon, OH
 Cindex Industries Inc., Ludlow, MA
 Circle-K-Industries, K-Form Inc., Sterling, VA
 CitiCapital Dealer Finance, Kennesaw, GA
 Clarion Tech. Caledonia Tool, Caledonia, MI
 Clark-Reliance Corporation, Strongsville, OH
 Clark Automation Manufacturing Company, Inc., Pleasanton, CA
 Clarke Engineering, Inc., Clarke Gear Co., North Hollywood, CA
 Class Machine & Welding, Inc., Akron, OH
 Classic Tool, Inc., Macedonia, OH
 Classic Tool, Inc., Saegertown, PA
 Clay & Bailey Mfg. Co., Kansas City, MO
 Cleveland Electric Laboratories Company, Inc., Twinsburg, OH
 Clifton Automatic Screw, Machine Products, Inc., Lake City, PA
 Cloud Company, San Luis Obispo, CA
 CNC Precision Manufacturing, Inc., Farmers Branch, TX
 Coast Cutters Company, Inc., South El Monte, CA
 Coastal Machine Company, Branford, CT
 Cobak Tool & Manufacturing Co., St. Louis, MO
 Coffey Associates, Washington, DC
 Coil Pro Machinery, Southington, CT
 Colbritt Manufacturing Co., Inc., Chatsworth, CA
 Collins Machine Works, Inc., Wellford, SC
 Collins Machine & Tool Co., Inc., Madison, TN
 Collins Instrument Company, Angleton, TX
 Colonial Machine Company, Kent, OH
 Colonial Machine & Tool Co., Inc., Coventry, RI
 Colorado Surface Grinding, Inc., Denver, CO
 Colorado Laser Marking, Inc., Colorado Springs, CO
 Columbia Products, Inc., Dallastown, PA
 Columbia Machine Works, Inc., Columbia, TN
 Comac Manufacturing Corporation, Oroville, CA
 Comet Tool, Inc., Hopkins, MN
 Comfab, Inc., Spartanburg, SC
 Command Tooling Systems, Ramsey, MN
 Commerce Grinding, Inc., Dallas, TX
 Commercial Grinding Services, Inc., Cleveland, OH
 Commonwealth Machine Co., Inc., Danville, VA
 Competition Tooling, Inc., High Point, NC
 Competitive Engineering Inc., Tucson, AZ
 Complete Tool & Die, Inc., St. James, MO
 Complete Metal Fabrication, Jeffersonville, IN
 Composidie, Inc., Apollo, PA
 Compu Die, Inc., Wyoming, MI
 Compumachine Incorporated, Wilmington, MA
 Computech Manufacturing Co., Inc., North Kansas City, MO
 Computerized Machining Service, Inc., Englewood, CO
 Concept Tool & Die Company, Euclid, OH
 Conco Systems, Inc., Verona, PA
 Condor Engineering, Inc., Colorado Springs, CO
 Connecticut Jig Grinding, Inc., New Britain, CT
 Connelly Machine Works, Santa Ana, CA
 Connolly Tool & Machine Co., Dallas, TX
 Conroy & Knowlton, Inc., Los Angeles, CA
 Consolidated Mold & Mfg. Inc., Kent, OH
 Conti Tool & Die Company, Akron, OH
 Conti Machine Tool Company, Inc., Haverhill, MA
 Continental Tool & Manufacturing, Inc., Lenexa, KS
 Continental Tool & Machine, Strongsville, OH
 Continental Precision, Inc., Phoenix, AZ
 Converse Industries, Inc., Kenosha, WI
 Cook Technologies, Inc., Green Lane, PA
 Cook Machine and Engineering Corporation, Gardena, CA
 Coorstek, Livermore, CA
 Coosa Machine Company, LLC, Rainbow City, AL
 Corbitt Mfg. Company, St. Charles, MO
 Cornerstone Screw Machine, Products, Burbank, CA
 Cornerstone Design, Franksville, WI
 Corning Gilbert, Inc., Glendale, AZ
 Corrigan Manufacturing Co., Inc., Rockford, IL
 Corrugated Roller & Machine, Inc., Santa Fe Springs, CA
 Corry Custom Machine, Corry, PA
 Cosar Mold, Inc., Brimfield, OH
 Costa Machine, Inc., Akron, OH
 Country Machine & Tool, Inc., Tipp City, OH
 Covert Manufacturing, Inc., Galion, OH
 Cox Tool Company, Inc., Excelsior Spring, MO
 Cox Mfg. Co., Inc., San Antonio, TX
 CPC Tooling Technologies, Columbus, OH
 Craftsman Tool & Mold Company, Aurora, IL
 Craig Machinery & Design, Inc., Louisville, KY
 Creative Precision, West, Phoenix, AZ
 Creative Machining & Mfg., Inc., St. Petersburg, FL
 Creb Engineering, Inc., Pascoag, RI
 Crenshaw Die & Manufacturing Corp., Irvine, CA
 Crest Manufacturing Company, Lincoln, RI
 Criterion Tool & Die, Inc., Brook Park, OH
 Critical Operations, Inc., Santa Ana, CA
 Crosrol, Inc., Greenville, SC
 Cross Tool & Manufacturing, Inc., Flagstaff, AZ
 Crossland Machinery, Kansas City, MO
 CrossRidge Precision, Oak Ridge, TN
 Crown Mold & Machine, Streetsboro, OH
 Crown Machine, Inc., Rockford, IL
 Crucible Materials Corporation, Camillus, NY
 Crush Master Grinding Corp., Walnut, CA
 Custom Mold & Design, Inc., Plymouth, MN
 Custom Tool & Design, Inc., Erie, PA
 Custom Tool & Grinding, Inc., Washington, PA
 Custom Tool & Model Corp., Frankfort, NY
 Custom Machine, Inc., Cleveland, OH
 Custom Machine, Inc., Woburn, MA
 Custom Gear & Machine, Inc., Rockford, IL
 Custom Engineering, Inc., Evansville, IN
 Custom Metal Cutting, Inc., Rockwall, TX
 Cut-Right Tools Corporation, Willoughby, OH
 Cutting Edge Manufacturing, Scottsdale, AZ
 Czech Tool, Saegertown, PA
 D & B Industries, Inc., Dayton, OH
 D & H Manufacturing Company, Fremont, CA
 D & J Precision Machining, Inc., Hayward, CA
 D & K Industries, Inc., Chatsworth, CA
 D & N Precision, Inc., San Jose, CA
 D & R Precision Machining, San Jose, CA
 D & S Manufacturing Corporation, Southwick, MA
 D M E Company, Madison Heights, MI
 D M Machine & Tool, Kennerdell, PA
 D M Machine Company, Inc., Willoughby, OH
 D P I, Inc., Huntingdon Vly, PA
 D P Tool & Machine, Inc., Avon, NY
 D S A Precision Machining, Inc., Livonia, NY
 D S Greene Company, Inc., Wakefield, MA
 D-Velco Manufacturing, Phoenix, AZ
 D-K Manufacturing Corporation, Fulton, NY
 D. F. O'Brien Precision Machining & Tooling, Santa Fe Springs, CA
 Daca Machine & Tool, Inc., Dutzow, MO
 DaCo Precision Manufacturers, Sandy, UT
 Dadeks Machine Works Corporation, Houston, TX

- Daily Industrial Tools, Costa Mesa, CA
 Dan McEachern Company, Alameda, CA
 Dan's Precision Grinding, and Thread Rolling, Sun Valley, CA
 Danco Precision, Inc., Phoenixville, PA
 Dane Systems, Inc., Stevensville, MI
 Danly IEM, Div. of Connell Ltd. Partnership, Cleveland, OH
 Data Mold & Tool, Inc., Walbridge, OH
 Data Machine, Inc., Adamsburg, PA
 Datum Industries, Kentwood, MI
 David Engineering & Mfg., Corona, CA
 Davis Machine & Manufacturing Company, Arlington, TX
 Davken, Inc., Brea, CA
 Dayton Reliable Tool & Mfg. Co., Dayton, OH
 Dayton Progress Corporation, West Carrollton, OH
 De Long Manufacturing Co., Inc., Santa Clara, CA
 De-Lux Mold & Machine, Inc., Brady Lake, OH
 Dearborn Precision Tubular, Products, Inc., Fryeburg, ME
 Deck Brothers, Inc., Buffalo, NY
 Deep Holdings, Inc., dba Deephole Machine, Houston, TX
 Defiance Innovations Ltd., Company, Earth City, MO
 Dekalb Tool & Die, Inc., Tucker, GA
 DeKing Screw Products Inc., Burbank, CA
 Delco Machine & Gear, No. Long Beach, CA
 Delco Corporation, Akron, OH
 Dell Tool, Penfield, NY
 Delltronics, Inc., Englewood, CO
 Delta Machining, Inc., Niles, MI
 Delta Tech, Inc., Mentor, OH
 Delta Machine & Tool Company, Cleveland, OH
 Deltron Engineering, Burbank, CA
 Demach Industries, Inc., Johnston, RI
 Dependable Tool & Manufacturing Co., Cleveland, OH
 Dependable Machine Company, Inc., Indianapolis, IN
 Desert Precision Mfg., Inc., Tucson, AZ
 Designs For Tomorrow, Inc., St. Louis, MO
 Detroit Tool & Engineering Co., Lebanon, MO
 Deutsch ECD, Hemet, CA
 Devtek Engineering & Manufacturing, Colorado Springs, CO
 Di-Matrix, Phoenix, AZ
 Dial Machine Company, Andalusia, PA
 Diamond Lake Tool, Inc., Anoka, MN
 Diamond Machine Works, Inc., Seattle, WA
 Diamond Tool & Die Co., Inc., Euclid, OH
 Diamond Tool & Engineering, Inc., Bertha, MN
 Die Cast Die and Mold, Inc., Perrysburg, OH
 Die Dimensions, Kentwood, MI
 Die Products Company, Minneapolis, MN
 Die Quip Corp., Bethel Park, PA
 Die Tech Industries, Ltd., Providence, RI
 Die-Matic Corporation, Brooklyn Heights, OH
 Die-Matic Tool and Die, Inc., Grand Rapids, MI
 Die-Mension Corporation, Brunswick, OH
 Die-Namic Inc., Taylor, MI
 Die Solutions, Inc., Washington, MO
 Die-Namic Tool & Mfg., Inc., Rockford, IL
 Diemaster Tool & Mold, Inc., Macedonia, OH
 Dietooling, Div. of Diemolding, Wampsville, NY
 Digital Tool & Die, Inc., Grandville, MI
 Dimac Manufacturing Co., Inc., Alexander, AR
- Distefano Tool & Mfg. Company, Omaha, NE
 Distinctive Machine Corporation, Grand Rapids, MI
 Diversified Engraving Stamp, & Machine Company, Akron, OH
 Diversified Manufacturing, Incorporated, Lockport, NY
 Diversified Tool & Die, Vista, CA
 Diversified Tool, Inc., Mukwonago, WI
 Diversified Tooling Innovations, Inc., Racine, WI
 Diversified Machine Products, LLC., Roebuck, SC
 Dixie Tool & Die Co., Inc., Gadsden, AL
 Dixon Automatic Tool, Inc., Rockford, IL
 DJM Mfg., Sunnyvale, CA
 Double D Machine & Tool Company, Fremont, OH
 Douglas Machine & Engineering Co., Davenport, IA
 Doyle Manufacturing, Inc., Holland, OH
 Drabik Tool and Die Inc., Brook Park, OH
 Drewco Corporation, Franksville, WI
 Drill Masters Inc., Hamden, CT
 DT Scheu & Kniss, Louisville, KY
 Du-Well Grinding Company, Inc., Milwaukee, WI
 Dugan Tool & Die, Inc., Cottage Hills, IL
 Dugan Tool & Die Company, Toledo, OH
 Dukowitz Machine Inc., Nikiski, AK
 Dun-Rite Industries, Inc., Monroe, MI
 Dunn & Bybee Tool Company, Inc., Sparta, TN
 Duplicate Parts Company, Inc., San Marcos, CA
 Dura-Metal Products Corporation, Irwin, PA
 Durivage Pattern & Mfg. Co. Inc., Williston, OH
 DuWest Tool & Die, Inc., Cleveland, OH
 Dwyer Instruments Inc., W E Anderson Division, Grandview, MO
 DynaGrind Precision, Inc., New Kensington, PA
 Dynamic Tool & Design, Inc., Menomonee Falls, WI
 Dynamic Machine & Fabricating, Phoenix, AZ
 Dynamic Fabrication, Inc., Santa Ana, CA
 Dynamic Engineering, Inc., Minneapolis, MN
 Dysinger Incorporated, Dayton, OH
 Dytran Instruments, Inc., Chatsworth, CA
 E & S Precision Machine, LLC, Modesto, CA
 E B & Sons Machine Inc., Aliquippa, PA
 E C M Of Florida, Jupiter, FL
 E J Codd Co. of Baltimore City &, Codd Fabricators & Boiler Co., Inc., Baltimore, MD
 E K L Machine Company, Inc., Andalusia, PA
 E R C Concepts Company, Inc., Sunnyvale, CA
 E W Johnson Company, Inc., Lewisville, TX
 E-M-Solutions, Inc., Fremont, CA
 E-Fab, Inc., Santa Clara, CA
 E. D. M. Exotics, Inc., Hayward, CA
 E. T. Precision Optics Inc., Rochester, NY
 Eagle Mold Company, Inc., Carlisle, OH
 Eagle Technologies Group, St. Joseph, MI
 Eagle Tool & Machine Company, Inc., Springfield, OH
 Eagle Precision Tooling Inc., Erie, PA
 Eason & Waller, Manufacturing & Grinding, Phoenix, AZ
 East Coast Tool & Mfg., Inc., Orchard Park, NY
 East Side Machine, Inc., Webster, NY
 East Texas Machine Works, Inc., Longview, TX
- Eaton Manufacturing, Inc., Fremont, CA
 Ebway Corporation, Fort Lauderdale, FL
 Eckert Enterprises Ltd., Tempe, AZ
 Eckert Machining, Inc., San Jose, CA
 Eclipse Mold, Inc., Clinton Township, MI
 Eclipse Tool & Die, Inc., Wayland, MI
 Edco, Inc., Toledo, OH
 Edge-Tech, Inc., Redmond, WA
 EDM Supplies, Inc., Downey, CA
 Edwardsville Machine & Welding Company, Inc., Edwardsville, IL
 Efficient Die & Mold Inc., Cleveland, OH
 Egli Machine Company, Inc., Sidney, NY
 Ehlert Tool Co., Inc., New Berlin, WI
 Ehrhardt Tool & Machine Company, Granite City, IL
 Eicom Corporation, Moraine, OH
 EISC/CME, Toledo, OH
 Ejay's Machine Co., Inc., Fullerton, CA
 Elcam Tool & Die, Inc., Wilcox, PA
 Electra Form Industries Inc., Vandalia, OH
 Electric Enterprise Inc., Stratford, CT
 Electro-Mechanical Products, Inc., Denver, CO
 Electro-Tech Machining, Long Beach, CA
 Electro-Freedom Manufacturing Co., Inc., Wayland, MA
 Electro Form Corporation, Binghamton, NY
 Electroform Co. Inc., Machesney Park, IL
 Elite Tool & Machinery Systems, Inc., O'Fallon, MO
 Elizabeth Carbide Die Co., Inc., McKeesport, PA
 Elizabeth Carbide of North Carolina, Inc., Lexington, NC
 Elkhart Machine Group, Elkhart, IN
 Elliott Tool & Manufacturing Co., St. Louis, MO
 Elliott's Precision, Inc., Peoria, AZ
 Ellis Tool & Machine, Inc., Tom Bean, TX
 Ellis Machine and Fabrication Inc., Buffalo, NY
 Ellison Machine Company, Laurens, SC
 Elrae Industries, Alden, NY
 Emig Machine and Tool, Warwick, PA
 Emmert Welding & Manufacturing, Inc., Independence, MO
 Empire Manufacturing Corporation, Bridgeport, CT
 Empire Die Casting Co., Inc., Macedonia, OH
 Engineered Pump Services, Inc., Pasadena, TX
 Engineered Machine Tool, Inc., Wichita, KS
 Entek Corporation, Norman, OK
 Entela, Inc., Grand Rapids, MI
 Enterprise Tool & Die, Brooklyn Heights, OH
 Ephrata Precision Parts, Inc., Denver, PA
 Epicor Software Corporation, Minneapolis, MN
 Erca Tool Die & Stamping Company, Richmond Hill, NY
 Erickson Tool & Machine Company, Rockford, IL
 Erie Specialty Products, Inc., Erie, PA
 Erie Shore Machine Co., Inc., Cleveland, OH
 Ermco, Inc., Cleveland, OH
 EROWA Technology Inc., Arlington Hts., IL
 Estee Mold & Die, Inc., Dayton, OH
 Esterle Mold & Machine Co., Stow, OH
 Estul Tool & Manufacturing Co., Inc., Matthews, NC
 Evans Tool & Die, Inc., Conyers, GA
 Ever-Ready Tool, Inc., Largo, FL
 Ever Fab, Inc., East Aurora, NY
 Everett Pattern and Mfg., Inc., Middleton, MA

- Ewart-Ohlson Machine Company, Cuyahoga Falls, OH
- EWTF, Inc., Rockford, IL
- Ex-Cel Machine & Tool, Inc., Louisville, KY
- Exact Tool & Die, Inc., Brook Park, OH
- Exact Cutting Service, Inc., Brecksville, OH
- Exacta Tech Inc., Livermore, CA
- Exacta Machine, Inc., Wichita, KS
- Exacto, Inc. of South Bend, South Bend, IN
- Excaliber Precision Machining, Peoria, AZ
- Excalibur Precision Machine Co., Inc., Hampstead, NH
- Excel Stamping & Manufacturing, Inc., Houston, TX
- Excel Manufacturing, Inc., Valencia, CA
- Excel Manufacturing Inc., Seymour, IN
- Excel Machine Company, Philadelphia, PA
- Excel Precision, Inc., Tempe, AZ
- Executive Mold Corporation, Huber Heights, OH
- Extreme Machine LLC, Phoenix, AZ
- Ezell Precision Tool Company, Clearwater, FL
- F & F Machine Specialties, Mishawaka, IN
- F & G Tool & Die Company, Dayton, OH
- F & L Tools Corporation, Corona, CA
- F & S Tool, Inc., Erie, PA
- F C Machine Tool & Design, Inc., Cuyahoga Falls, OH
- F D T Precision Machine Co., Inc., Taunton, MA
- F G A Inc., Baton Rouge, LA
- F H Peterson Machine Corporation, Stoughton, MA
- F K Instrument Co., Inc., Clearwater, FL
- F M Machine Company, Akron, OH
- F N Smith Corporation, Oregon, IL
- F P Pla Tool & Manufacturing Co., Buffalo, NY
- F S G Inc., Mishawaka, IN
- F T T Manufacturing Inc., Geneseo, NY
- F Tinker & Sons Company, Pittsburgh, PA
- F W Gartner Thermal Spraying Co., Houston, TX
- F-Squared, Inc., Tarentum, PA
- F. S. Machining, Inc., Englewood, CO
- Fab Lab, Inc., Maryland Heights, MO
- Fabricast, Inc., So. El Monte, CA
- Fairbanks Machine & Tool, Raytown, MO
- Fairview Machine Company, Inc., Topsfield, MA
- Fairway Molds, Inc., Walnut, CA
- Faith Tool & Manufacturing, Inc., Willoughby, OH
- Falcon Precision Machining Co., Inc., West Springfield, MA
- Falls City Machine Technology, Louisville, KY
- Falls Mold & Die, Inc., Stow, OH
- Fame Tool & Manufacturing Co., Cincinnati, OH
- FamPEC Technology LLC, Murfreesboro, TN
- Fargo Machine Company, Inc., Ashtabula, OH
- Farrar Corporation, Norwich, KS
- Farzati Manufacturing Corp., Greensburg, PA
- Fast Physics Inc., Phoenix, AZ
- Faustson Tool Corp., Arvada, CO
- Fay & Quartermaine Machining Corp., El Monte, CA
- Fay Tool & Die, Inc., Orlando, FL
- FCMP, Inc., Buffalo, NY
- Feedall, Inc., Willoughby, OH
- Feilhauer's Machine Shop Inc., Cincinnati, OH
- Feller Tool Co., Inc., Elyria, OH
- Fenton Manufacturing, Inc., Ashtabula, OH
- Fenwick Machine & Tool, Piedmont, SC
- Feral Productions LLC., Newark, CA
- Ferriot Inc., Akron, OH
- First International Bank, Hartford, CT
- Fischer Precision Spindles, Inc., Berlin, CT
- Fischer Tool & Die Corporation, Temperance, MI
- Fitzwater Engineering Corp., Scituate, RI
- Five Star Tool Company, Inc., Rochester, NY
- Fleck Machine Company, Inc., Hanover, MD
- Foresight Technologies, Tempe, AZ
- Forster Tool & Mfg. Inc., Bensenville, IL
- Fortner & Gifford, Inc., Prescott, AZ
- Fostermation Inc., Meadville, PA
- Four Pro Machine, Wichita, KS
- Fox Valley Tool & Die, Inc., Kaukauna, WI
- Franchino Mold & Engineering, Lansing, MI
- Frasal Tool Co., Inc., Newington, CT
- Frazier Aviation, Inc., San Fernando, CA
- FRB Machine Inc., Emlenton, PA
- Fre-Mar Industries, Inc., Brunswick, OH
- Fredon Corporation, Mentor, OH
- Free-MaDie Company, Kittanning, PA
- Freeport Welding & Fabricating, Inc., Freeport, TX
- Fries Machine & Tool, Inc., Dayton, OH
- Frost & Company, Charlestown, RI
- Fulton Industries, Inc., Rochester, IN
- Furno Co. Inc., Pomona, CA
- Future Tool & Die Company, Inc., Cleveland, OH
- Future Tool & Die, Inc., Grandville, MI
- Future Fabricators, Phoenix, AZ
- Fyco Tool & Die, Inc., Houston, TX
- G & G Tool Company, Inc., Sidney, OH
- G & K Machine Company, Denver, CO
- G & L Tool Corp., Agawam, MA
- G B F Enterprises, Inc., Santa Ana, CA
- G B Tool Company, Warwick, RI
- G H Tool & Mold, Inc., Washington, MO
- G M T Corporation, Waverly, IA
- G R McCormick, Inc., Burbank, CA
- G S G Tool and Manufacturing, Meadville, PA
- G S Precision, Inc., Brattleboro, VT
- Gadsden Tool, Inc., Gadsden, AL
- Gainesville Machine Tools, Inc., Gainesville, TX
- Galaxy Industries, Canton, MI
- Gales Manufacturing Corporation, Racine, WI
- Gambar Products Company, Inc., Warwick, RI
- Garcia Associates, Arlington, VA
- Gasaway Manufacturing LLC, Beasley, TX
- Gasco, Inc., Plymouth, MI
- Gauer Mold & Machine Company, Tallmadge, OH
- Gaum, Inc., Robbinsville, NJ
- Gear Manufacturing, Inc., Anaheim, CA
- Gebhardt Machine Works, Inc., Portland, OR
- Geiger Manufacturing, Inc., Stockton, CA
- Gem City Engineering Company, Dayton, OH
- Gene's Gundrilling Inc., Alhambra, CA
- General Aluminium Forgings, Colorado Springs, CO
- General Die Engraving, Inc., Twinsburg, OH
- General Engineering Company, Toledo, OH
- General Grinding, Inc., Oakland, CA
- General Machine Shop, Inc., Cheverly, MD
- General Machine-Diecron, Inc., Griffin, GA
- General Tool & Die Company, Inc., Racine, WI
- Genesee Manufacturing Company, Inc., Rochester, NY
- Genesee Metal Stampings, Inc., West Henrietta, NY
- Genesis Plastics & Engineering, LLC, Scottsburg, IN
- Genesis Manufacturing, Glendale, AZ
- Gentec Manufacturing Inc., San Jose, CA
- Geometric Tool & Machine Co., Inc., Piedmont, SC
- George Welsch & Son Company, Cleveland, OH
- German Machine, Inc., Rochester, NY
- Germantown Tool & Machine, Works, Inc., Huntingdon Valle, PA
- Gibbs Die Casting Corporation, Henderson, KY
- Gibbs Machine Company, Inc., Greensboro, NC
- Gilbert Machine & Tool Company, Greene, NY
- Gill Tool & Die, Inc., Grand Rapids, MI
- Gillette Machine & Tool Co Inc., Rochester, NY
- Gillilan Machine Co., Inc., Mt. Juliet, TN
- Girard Tool & Die/Jackburn Mfg., Inc., Girard, PA
- Gischel Machine Company Inc., Baltimore, MD
- Givmar Precision Machining, Mountain View, CA
- Glaze Tool & Engineering, Inc., New Haven, IN
- Glendale Machine Company, Inc., Solon, OH
- Glendo Corporation, Emporia, KS
- Glidden Machine & Tool, Inc., North Tonawanda, NY
- Global Mfg. & Assembly, Inc., Boyer Machine Tech LLC, Phoenix, AZ
- Global Precision, Inc., Davie, FL
- Global Shop Solutions, The Woodlands, TX
- GMB Machining Company, Livermore, CA
- Godwin—SBO, L.P., Houston, TX
- Golis Machine, Inc., Montrose, PA
- Goodwin-Bradley Pattern Co., Inc., Providence, RI
- Graham Tech Inc., Cochran, GA
- Granby Mold, Inc., Walled Lake, MI
- Grand Valley Manufacturing Company, Titusville, PA
- Graybill's Tool & Die, Inc., Manheim, PA
- Great Lakes E.D.M. Inc., Clinton Twp., MI
- Great Lakes Metal Treating, Inc., Tonawanda, NY
- Great Western Grinding & Eng., Inc., Huntington Beach, CA
- Great Lakes Tooling Inc., Cleveland, OH
- Grind All Precision Tool Co., Inc., Warren, MI
- Grind-All, Inc., Cleveland, OH
- GrindC/O Inc., Chelmsford, MA
- Grinding Service & Mfg. Co., Bristol, CT
- Grindworks Inc., Glendale, AZ
- Grosman Precision, Ballwin, MO
- Grover Gundrilling, Inc., Norway, ME
- Guill Tool & Engineering Co., Inc., West Warwick, RI
- Gulf South Machine/Drilex Corp., Houston, TX
- Gurney Precision Machining, Saint Petersburg, FL
- Gustav's Tool & Die, Inc., Seguin, TX
- H & H Machine Company, Whittier, CA
- H & H Machine Shop of Akron, Inc., Akron, OH
- H & H Machined Products, Inc., Erie, PA
- H & K Machine Service Co. Inc., O'Fallon, MO
- H & M Precision Machining, Santa Clara, CA
- H & W Machine Company, Broomfield, CO

- H & W Tool Company, Inc., Dover, NJ
H B Machine, Inc., Phoenix, AZ
H Brauning Company, Inc., Manassas, VA
H H Mercer, Inc., Mesquite, TX
H R M Machine, Inc., Costa Mesa, CA
H & L Tool Co., Erie, PA
H & M Machining Inc., Machesney Park, IL
Haberman Machine, Inc., St. Paul, MN
Hackett Precision Company, Nashville, TN
Hager Machine & Tool, Inc., Houston, TX
Haig Precision Mfg. Corp., Campbell, CA
Hal-West Technologies, Inc., Kent, WA
Hamblen Gage Corporation, Indianapolis, IN
Hamill Manufacturing Company, Trafford, PA
Hamilton Mold & Machine, Inc., Cleveland, OH
Hamilton Tool Company, Inc., Meadville, PA
Hamlin Steel Products, Inc., Akron, OH
Hammill Manufacturing Company, Toledo, OH
Hammon Precision Technologies, Hayward, CA
Hanks Pattern Company, Montrose, MN
Hanover Machine Company, Ashland, VA
Hans Rudolph, Inc., Kansas City, MO
Hansen Engineering, Harbor City, CA
Hansford Manufacturing Corp., Rochester, NY
Hanson Mold, St. Joseph, MI
Hardy Machine Inc., Hatfield, PA
Hardy-Reed Tool & Die Co., Manitou Beach, MI
Harley & Son, Inc., Yorba Linda, CA
Harris Machine/Finger Lakes Tool, Grinding LLC, Newark, NY
Harrison Enterprise, Inc., dba Accu-Tech, Phoenix, AZ
Haserodt Machine & Tool, Inc., Cleveland, OH
Haskell Machine & Tool, Inc., Homer, NY
Haumiller Engineering Company, Elgin, IL
Hawkeye Precision, Inc., Gilbert, AZ
Hawkins Machine Company, Inc., Coventry, RI
Hawkinson Mold Engineering Co., Alhambra, CA
Hayden Corporation, West Springfield, MA
Heatherington Machine Corp., Orlando, FL
Heinhold Engineering & Machine Co., Inc., Salt Lake City, UT
Heitz Machine & Manufacturing Co., Maryland Heights, MO
Hellebusch Tool & Die, Inc., Washington, MO
Helm Precision, Ltd., Phoenix, AZ
Henman Engineering & Machine, Muncie, IN
Hercules Machine Tool & Die, Warren, MI
Herman Machine, Inc., Tallmadge, OH
Herrick & Cowell Company, Hamden, CT
Hetrick Mfg., Inc., Lower Burrell, PA
Hewitt Machine & Tool, Inc., Hewitt, TX
Heyden Mold & Bench Company, Tallmadge, OH
Hi Tech Manufacturing, LLC, Greensboro, NC
Hi-Tech Machining & Engineering LLC, Tucson, AZ
Hi-Tech Tool Industries, Inc., Troy, MI
Hi-Tech Tool, Inc., Lower Burrell, PA
Hiatt Metal Products Company, Muncie, IN
Hickory Machine Company, Inc., Newark, NY
High Tech Turning Co., Watertown, MA
High-Tech Industries, Holland, MI
Highland Mfg. Inc., Manchester, CT
Hill Engineering, Inc., A Mestek Co., Villa Park, IL
Hillcrest Tool & Die, Inc., Titusville, PA
Hilton Tool & Die Corporation, Rochester, NY
Hittle Machine & Tool Company, Indianapolis, IN
HK Grinding, Phoenix, AZ
Hobson & Motzer, Inc., Durham, CT
Hodon Manufacturing Inc., Willoughby, OH
Hoercher Industries, Inc., East Rochester, NY
Hoffman Custom Tool & Die, Newport Beach, CA
Hoffstetter Tool & Die, Clearwater, FL
Holland Hitch Co., Wylie, TX
Hollis Line Machine Co., Inc., Hollis, NH
Holmes Manufacturing Corporation, Cleveland, OH
Homeyer Tool and Die Co., Marthasville, MO
Hoop's Machine & Welding, Inc., Denton, TX
Hoppe Tool, Inc., Chicopee, MA
Horizon Industries, Columbia, PA
Horizon Tool & Die Corp., Grandville, MI
Houston Cutting Tools, Inc., Houston, TX
Howard Tool Co. Inc., Bangor, ME
Howland Machine Corporation, Colorado Springs, CO
Hubbell Machine Company, Inc., Cleveland, OH
Hulme Products, Ltd., Ashland, OH
Humboldt Instrument Company, San Leandro, CA
Hunt Machine & Manufacturing Co., Tallmadge, OH
Hurricane Machine Company, L.L.C., McKinney, TX
Hyde Special Tools, Saegertown, PA
HydraWedge Corporation, El Segundo, CA
Hydrodyne Division of FPI, Inc., Burbank, CA
Hydromat, Inc., St. Louis, MO
Hygrade Precision Technologies, Inc., Plainville, CT
Hytron Manufacturing Company, Inc., Huntington Beach, CA
I T M, Inc., Shertz, TX
Ideal Grinding Technologies, Inc., Chatsworth, CA
Ideal Tool Co. Inc., Meadville, PA
ILM Tool, Inc., Hayward, CA
Imperial Machine & Tool Company, Wadsworth, OH
Imperial Machining Co., Denver, CO
Imperial Mfg., Santa Fe Springs, CA
Imperial Newbould, Meadville, PA
Imperial Tool & Manufacturing Co., Inc., Lexington, KY
Imperial Die & Manufacturing Co., Strongsville, OH
IMS, Inc., Decatur, AL
Independent Forge Company, Orange, CA
Indiana Tool & Die Company, Die Sets Inc., Indiana, PA
Industrial Grinding, Inc., Dayton, OH
Industrial Machine & Tool Co., Inc., Nashville, TN
Industrial Machine Company, Oklahoma City, OK
Industrial Machining Corporation, Santa Clara, CA
Industrial Maintenance & Electrical Corporation, Laverne, TN
Industrial Mold + Machine, Twinsburg, OH
Industrial Molds, Inc., Rockford, IL
Industrial Precision Products, Inc., Oswego, NY
Industrial Precision, Inc., Westfield, MA
Industrial Tool & Machine Co., Cuyahoga Falls, OH
Industrial Tool, Die, & Engineering, Inc., Tucson, AZ
Industrial Tooling Technologies, Inc., Muskegon, MI
Industrial Custom Automatic Machine (ICAM), Dayton, OH
Industrial Babbitt Bearing Services, Inc., Gonzales, LA
Ingersoll Contract Manufacturing, Company, Loves Park, IL
Injection Mold & Machine Company, Akron, OH
Inland Tool & Manufacturing Co., Kansas City, KS
Inline Inc., Phoenix, AZ
Innex Industries, Inc., Rochester, NY
Innovative Systems Machine & Tool, Inc., Toledo, OH
Insulate Inc., Auburn, WA
Integrated Machine Systems, Bethel, CT
Integrated Fabrication and Machine, Sharpsville, PA
Integrated Aerospace, Santa Ana, CA
Integrity Mfg. L.L.C., Farmington, CT
International Tooling & Stamping, Inc., Mt. Juliet, TN
International Stamping Inc., Warwick, RI
Intrex Corporation, Louisville, CO
ISO Machining, Inc., Pleasanton, CA
ISYS Manufacturing, Inc., Concord, CA
Iverson Industries, Inc., Wyandotte, MI
J & A Tool Company, Inc., Franklin, PA
J & F Machine Inc., Cypress, CA
J & J Tool Co., Inc., Louisville, KY
J & L Development, Inc., Keithville, LA
J & L EDM, Sunnyvale, CA
J & M Machine, Inc., Fairport Harbor, OH
J & M Unlimited, Ashland City, TN
J & W Manufacturing, Phoenix, AZ
J B Tool Die & Engineering, Inc., Fort Wayne, IN
J B Tool, Inc., Placentia, CA
J C B Precision Tool & Mold, Inc., Commerce City, CO
J D Kauffman Machine Shop, Inc., Christiana, PA
J F Fredericks Tool Company, Inc., Farmington, CT
J I Machine Company, Inc., San Diego, CA
J K Tool & Die, Inc., Apollo, PA
J M Fabrication Corporation, Arlington, TX
J M Mold South, Easley, SC
J M Mold, Inc., Piqua, OH
J M P Industries, Inc., Cleveland, OH
J M S Mold & Engineering Co., Inc., South Bend, IN
J R Custom Metal Products, Inc., Wichita, KS
J Ross Miller & Sons, Inc., Kimberton, PA
J S Die & Mold, Inc., Byron Center, MI
J W Harwood Company, Cleveland, OH
J & J Machine and Engineering, Inc., Commerce, CA
J & G Machine & Tool Co., Inc., Walworth, NY
J. C. Milling Co., Inc., Rockford, IL
J.B.A.T. t/a Cherry Hill Precision, Cherry Hill, NJ
J2 Precision CNC, Inc., Phoenix, AZ
Jackman Machining, Corona, CA
Jackson & Heit Machine Company, Southampton, PA
Jacksonville Machine Inc., Jacksonville, IL
Jaco Tool & Die, Inc., Grand Rapids, MI
Jaco Engineering, Anaheim, CA
Jamison Mfg. Co., North Royalton, OH
Jasco Tools Inc., Cutting Tools Division, Rochester, NY

- Jason Tool & Engineering, Inc., Garden Grove, CA
- Jatco Machine & Tool Company, Inc., Pittsburgh, PA
- JBK Manufacturing & Development, Co., Dayton, OH
- Jena Tool Corporation, Dayton, OH
- Jenkins Machine, Inc., Bethlehem, PA
- Jenn Manufacturing Company, Inc., Warminster, PA
- Jennison Corporation, Carnegie, PA
- Jergens, Inc., Cleveland, OH
- Jergens Tool and Mold, Englewood, OH
- Jeryco Industries, Inc., Denton, TX
- Jesel, Inc., Lakewood, NJ
- Jesse Industries, Inc., Sparks, NV
- Jet Products Co., Inc., Phoenix, AZ
- Jet Products, Inc., East Bridgewater, MA
- Jewett Machine Mfg. Co., Inc., Richmond, VA
- Jig Grinding Service Company, Cleveland, OH
- Jirgens Modern Tool Corporation, Kalamazoo, MI
- JMC Technology Group, Indianapolis, IN
- Johnson Tool, Inc., Fairview, PA
- Johnson Precision, Inc., Buffalo, NY
- Johnson Engineering Company, Indianapolis, IN
- Joint Venture Acquisition Co., LLC, Saegertown, PA
- Joint Production Technology, Inc., Macomb, MI
- Jonco Tool Company, Racine, WI
- JRM Machine Company, St. Paul, MN
- Juell Machine Company, Inc., Pomona, CA
- JWP Manufacturing, Inc., Santa Clara, CA
- K & A Tooling, Santa Ana, CA
- K & E Mfg. Company, Lee's Summit, MO
- K & H Mold & Machine Division, Akron, OH
- K & H Precision Products, Inc., Honeoye Falls, NY
- K & M Machine-Fabricating, Inc., Cassopolis, MI
- K & S Tool & Die, Inc., Meadville, PA
- K & S Tool & Mfg. Company, Inc., Jamestown, NC
- K L H Industries, Inc., Germantown, WI
- K L N Precision Machining & Sheetmetal Corp., Fremont, CA
- K M F, Inc., Fairdale, KY
- K M S Machine Works, Inc., Taunton, MA
- K Mold & Engineering, Inc., Granger, IN
- K V, Inc., Huntingdon Valley, PA
- K-Form, Inc., Tustin, CA
- K. D. K. Inc., Prescott, AZ
- K.C.K. Tool & Die Co., Inc., Ferndale, MI
- Ka-Wood Gear & Machine Company, Madison Heights, MI
- Kahre Brothers, Inc., Evansville, IN
- Kalman Machining, Richmond, CA
- Kalman Manufacturing, Morgan Hill, CA
- Kamashian Engineering Inc., Bellflower, CA
- Kanis Machine & Manufacturing, Inc., Tewksbury, MA
- Kansas City Screw Products Inc., Kansas City, MO
- Karlee, Garland, TX
- Karlson Machine Works, Inc., Phoenix, AZ
- KARR Unlimited, Inc., Newaygo, MI
- Karsten Precision, Phoenix, AZ
- Kaskaskia Tool & Machine, Inc., New Athens, IL
- Kaufhold Machine Shop, Inc., Lancaster, PA
- Keaflflex Engineering Company, Warwick, RI
- Keck-Schmidt Tool & Die, South El Monte, CA
- Kell-Strom Tool Company, Inc., Wethersfield, CT
- Kellems & Coe Tool Corporation, Jeffersonville, IN
- Keller Technology Corporation, Tonawanda, NY
- Kelley Industries, Inc., Eighty Four, PA
- Kelltech Precision Machining, Inc., San Jose, CA
- Kelly & Thome, Pomona, CA
- Kelm Manufacturing Company, Benton Harbor, MI
- Kem-Mil-Co, Hayward, CA
- Kemco Tool & Machine Company, Fenton, MO
- Kenlee Precision Corporation, Baltimore, MD
- Kennametal Inc., Latrobe, PA
- Kennebec Tool & Die Co., Inc., Augusta, ME
- Kennedy & Bowden Machine Company, La Vergne, TN
- Kennick Mold & Die, Inc., Cleveland, OH
- Kentucky Machine & Tool Company, Louisville, KY
- Kern Special Tools Company, Inc., New Britain, CT
- Ketcham Diversified Tooling Inc., Cambridge, PA
- Kewill ERP, Inc., Edina, MN
- Keyes Machine Works, Inc., Gates, NY
- Keystone Machine, Inc., Littlestown, PA
- Kimberly Gear & Spline, Inc., Phoenix, AZ
- King Machine & Engineering Co., Inc., Indianapolis, IN
- King-Tek EDM & Precision Machining, Inc., Fullerton, CA
- Kipp Group, Ontario, CA
- Kirca Precision, Rochester, NY
- Klein Steel Service, Inc., Rochester, NY
- Klix Tool Corporation, Syracuse, NY
- Knight Industries Precision Machining, Inc., Corona, CA
- Knowlton Manufacturing Company, Norwood, OH
- Knust—S B O, Houston, TX
- Kolar Inc., Ithaca, NY
- Kordenbrock Tool & Die Company, Cincinnati, OH
- Kovacs Machine & Tool Company, Inc., Wallingford, CT
- Krause Tool, Inc., A-Z Corp. Div. of Krause Tool, Golden, CO
- Kuester Tool & Die Co., Inc., Quincy, IL
- Kuhn Tool & Die Co., Meadville, PA
- Kurt J. Lesker Company, Clairton, PA
- Kurt Manufacturing Company, Minneapolis, MN
- L & L Machine, Inc., Ludlow, MA
- L & L Tool & Die, Gardena, CA
- L & P Machine, Inc., Santa Clara, CA
- L A I Southwest, Inc., Phoenix, AZ
- L H Carbide Corporation, Fort Wayne, IN
- L P I Corporation, Hollywood, FL
- L R G Corporation, Jeannette, PA
- L R W Cutting Tools, Inc., Phoenix, AZ
- L T L Company, Inc., Rockford, IL
- L. P. Engineering Co., Carson, CA
- Lake Manufacturing Co., Inc., Newburyport, MA
- Lakeside Manufacturing Company, Stevensville, MI
- Lamb Machine & Tool Company, Indianapolis, IN
- Lamina, Inc., Farmington Hills, MI
- Lampin Corporation, Uxbridge, MA
- Lancaster Machine Shop, Lancaster, TX
- Lancaster Metal Products Company, Lancaster, OH
- Lancaster Mold, Inc., Lancaster, PA
- Land Specialties Manufacturing, Co., Inc., Raytown, MO
- Lane Enterprise, Rochester, NY
- Lane Punch Corporation, Salisbury, NC
- Laneko Engineering Company, Ft. Washington, PA
- Laneko Roll Form, Inc., Hatfield, PA
- Lange Precision, Inc., Fullerton, CA
- Langenau Manufacturing Company, Cleveland, OH
- Lansing Tool & Engineering Inc., Lansing, MI
- Laron Incorporated, Kingman, AZ
- Las Cruces Machine, Manufacturing & Engineering, Las Cruces, NM
- Laser Automation, Inc., Chagrin Falls, OH
- Laser Beam Technology, Hayward, CA
- Laser Fabrication & Machine Co., Inc., Alexandria, AL
- Laser Fare, Inc., Smithfield, RI
- Laser Tool, Inc., Saegertown, PA
- Lathrop Machine, Fremont, CA
- Latva Machine, Inc., Newport, NH
- Lavelle Machine, Westford, MA
- Lavigne Manufacturing, Inc., Cranston, RI
- Layke Incorporated, Phoenix, AZ
- Layke Tool & Manufacturing, Inc., Meadville, PA
- Lead/M, L.L.C., Tempe, AZ
- Ledford Engineering Company, Inc., Cedar Rapids, IA
- Lee's Grinding, Inc., Cleveland, OH
- Leech Industries, Inc., Meadville, PA
- Lees Enterprise, Chatsworth, CA
- Leese & Co., Inc., Greensburg, PA
- Leggett & Platt, Inc., Whittier, CA
- Leicester Die & Tool, Inc., Leicester, MA
- Lemco-Miller Corporation, Danvers, MA
- Lenape Forge, Inc., West Chester, PA
- Lenz Technology Inc., Mountain View, CA
- Leonardi Manufacturing Co., Inc., Weedsport, NY
- Lewis Aviation, Phoenix, AZ
- Lewis Machine & Tool Co. Inc., Cuba, MO
- Lewis Machine and Tool Company, Milan, IL
- Liberty Precision Industries, Ltd., Rochester, NY
- Libra Precision Machining, Tecumseh, MI
- Light & Medium Fabricating, Inc., Willoughby, OH
- Light Machines, Manchester, NH
- Ligi Tool & Engineering, Inc., Pompano Beach, FL
- Lilly Software Associates, Inc., Hampton, NH
- Limmco, Inc., New Albany, IN
- Lindberg Heat Treating, Paramount, CA
- Linmark Machine Products, Inc., Union, MO
- Little Rhody Machine Repair, Inc., Coventry, RI
- Littlecrest Machine Shop, Inc., Houston, TX
- Lloyd Company, Houston, TX
- Lobart Company, Pacoima, CA
- Loecy Precision Mfg., Mentor, OH
- LOMA Automation Technologies, Inc., Louisville, KY
- Lordon Engineering, Gardena, CA
- Loud Engineering and Manufacturing, Inc., Ontario, CA
- Louis C. Morin Co. Inc., N. Billerica, MA
- Loyal Machine Company, Inc., Chelsea, MA
- Luick Quality Gage & Tool, Inc., Muncie, IN
- Lunar Tool & Mold, Inc., North Royalton, OH
- Lunar Tool & Machinery Company, St. Louis, MO
- Lunquist Manufacturing Corp., Rockford, IL
- Lux Manufacturing, Inc., Sunnyvale, CA

- Lynn Welding Co. Inc., Newington, CT
 Lyons Tool & Die Company, Meriden, CT
 M & D Loe Manufacturing, Inc., Benicia, CA
 M & H Engineering Company, Inc., Danvers, MA
 M & H Tool & Die, Inc., Gadsden, AL
 M & J Grinding & Tool Co., Holland, OH
 M & J Valve Services, Inc., Lafayette, LA
 M C I Tool & Die, Inc., Saginaw, MI
 M C Mold & Machine, Inc., Tallmadge, OH
 M D F Tool Corporation, North Royalton, OH
 M F Engineering Co. Inc., Bristol, RI
 M J K Precision, Woodland Park, CO
 M P E Machine Tool Inc., Corry, PA
 M P Technologies, Inc., Brecksville, OH
 M S Willett, Inc., Cockeysville, MD
 M-Tron Manufacturing Company, Inc., San Fernando, CA
 M-Ron Corporation, Glendale, AZ
 M-C Fabrication, Inc., Olathe, KS
 M H S Automation, Round Lake Beach, IL
 M. R. Mold & Engineering Corp., Brea, CA
 M. J. Machining, Inc., Morgan Hill, CA
 Mac Machine and Metal Works, Inc., Connersville, IN
 Mac-Mold Base, Inc., Romeo, MI
 Machine Incorporated, Stoughton, MA
 Machine Specialties, Inc., Greensboro, NC
 Machine Tooling, Inc., Cleveland, OH
 Machine Works, Inc., Phoenix, AZ
 Machinist Cooperative, Gilroy, CA
 MacKay Manufacturing, Spokane, WA
 Madden Machine Works, Torrance, CA
 Maddox Metal Works, Inc., Dallas, TX
 Madgett Enterprises Inc., Atascadero, CA
 Magdic Precision Tooling, Inc., East McKeesport, PA
 Maghelse Tool Corporation, Grand Rapids, MI
 Magna Machine & Tool Company, New Castle, IN
 Magnum Manufacturing Center, Inc., Colorado Springs, CO
 Magnus Mfg. Corp., Phelps, NY
 Mahuta Tool Corp., Germantown, WI
 Main Tool & Mfg. Co., Inc., Minneapolis, MN
 Maine Machine Products, South Paris, ME
 Mainline Machine, Inc., Broussard, LA
 Majer Precision Engineering, Inc., Tempe, AZ
 Major Tool & Machine, Inc., Indianapolis, IN
 Makino, Mason, OH
 Malmberg Engineering, Inc., Livermore, CA
 Manda Machine Company, Inc., Dallas, TX
 Manetek, Inc., Broussard, LA
 Manheim Special Machine Shop, Manheim, PA
 Mann Tool Company, Inc., Pacific, MO
 Manufacturing Machine Corp., Pawtucket, RI
 Manufacturing Service Corp., West Hartford, CT
 ManufacturingQuote, Inc., Smyrna, GA
 Marberry Machine, Inc., Houston, TX
 Marco Manufacturing Company, Akron, OH
 Marcy Machine, Inc., Grandview, MO
 Mardon Tool & Die Company, Inc., Rochester, NY
 Marini Tool & Die Company, Inc., Racine, WI
 Marion Tool and Die, Inc., Terre Haute, IN
 Maris Systems Design, Inc., Spencerport, NY
 Markham Machine Co. Inc., Akron, OH
 Marlin Tool, Inc., Cuyahoga Falls, OH
 Marox Corporation, Holyoke, MA
 Marquette Tool & Die Company, St. Louis, MO
 Marshall Manufacturing Company, Minneapolis, MN
 Martinek Manufacturing, Fremont, CA
 Martinelli Machine, San Leandro, CA
 Masco Machine, Inc., Cleveland, OH
 Massachusetts Machine Works Inc., Westwood, MA
 Massey Industries, Inc., Houston, TX
 Master Cutting & Engineering, Inc., Santa Fe Springs, CA
 Master Industries Inc., Piqua, OH
 Master Precision Mold Technology, Greenville, MI
 Master Precision Tool Corp., Sterling Heights, MI
 Master Research & Manufacturing, Inc., Norwalk, CA
 Master Tool & Die, Anaheim, CA
 Master Tool & Mold, Inc., Grafton, WI
 Master Machining & Manufacturing, Spokane, WA
 Mastercraft Mold, Inc., Phoenix, AZ
 Mastercraft Tool & Machine Co., Inc., Southington, CT
 Mastercraft Tool Co., St. Louis, MO
 MaTech Machining Technologies, Inc., Hebron, MD
 Matrix Tool Company, Fraser, MI
 Matthews Gauge, Inc., Santa Ana, CA
 Maudlin & Son Manufacturing Co., Inc., Kemah, TX
 May Tool & Die, Inc., North Royalton, OH
 May Technology & Mfg., Inc., Kansas City, MO
 Mayfran International, Cleveland, OH
 McAfee Tool & Die, Inc., Uniontown, OH
 McCurdy Tool & Machine Inc., Caledonia, IL
 MCD Plastics & Manufacturing Inc, Piqua, OH
 McFarland Machine and Engineering, Tempe, AZ
 McGill Manufacturing Company, Flint, MI
 McIvor Manufacturing, Inc., Buffalo, NY
 McKee Carbide Tool Division, Olanta, PA
 McKenzie Automation Systems, Inc., Rochester, NY
 McNeal Enterprises, Inc., San Jose, CA
 McNeil Industries, Inc., Willoughby, OH
 McNeill Manufacturing Company, Oakland, CA
 McSwain Manufacturing Corp., Cincinnati, OH
 MCTD, Inc., Michigan City, IN
 Meadows Manufacturing Co., Inc., Sunnyvale, CA
 Meadville Plating Company, Inc., Meadville, PA
 Meadville Tool Grinding, Meadville, PA
 Mechanical Drive Components, Inc., Chicopee, MA
 Mechanical Manufacturing Corp., Sunrise, FL
 Mechanical Metal Finishing Co., Gardena, CA
 Mechanized Enterprises, Inc., Anaheim, CA
 Medal Industries, Mesa, AZ
 Medved Tool & Die Company, Milwaukee, WI
 Menegay Machine & Tool Company, Canton, OH
 Mercer Machine Company, Inc., Indianapolis, IN
 Mercier Tool & Die Company, Canton, OH
 Merit Gage, Inc., St. Louis Park, MN
 Merritt Tool Company, Inc., Kilgore, TX
 Metal Cutting Specialists, Inc., Houston, TX
 Metal Form Engineering, Redlands, CA
 Metal Processors Inc., Stevensville, MI
 Metal-Tek Machining Inc., Phoenix, AZ
 Metalcraft, Inc., Tempe, AZ
 Metallon, Inc., Thomaston, CT
 Metals USA, Flagg Steel Co., Inc., St. Louis, MO
 Metalsa—Perfek, Novi, MI
 Metco Manufacturing Company, Inc., Warrington, PA
 Metco L.L.C., Chatsworth, CA
 Metplas, Inc., Natrona Heights, PA
 Metric Machining, Monrovia, CA
 Metro Manufacturing, Inc., Phoenix, AZ
 Miami Tool & Die, Inc., Huntington, IN
 Michigan Machining Inc., Mt. Morris, MI
 Micro Chrome & Lapping, Inc., San Jose, CA
 Micro Fature LLC, Mountville, PA
 Micro Instrument Corporation, Rochester, NY
 Micro Manufacturing, Caledonia, MI
 Micro Matic Tool, Inc., Youngstown, OH
 Micro Precision Company, Houston, TX
 Micro Punch & Die Company, Rockford, IL
 Micro Surface Engineering, Inc., Bal-tec Division, Los Angeles, CA
 Micro Tool & Manufacturing, Inc., Meadville, PA
 Micro-Tec, Chatsworth, CA
 Micro-Tech Machine Inc., Newark, NY
 Micro-Tronics, Inc., Tempe, AZ
 Microfinish, Clayton, OH
 Micropulse West, Inc., Tempe, AZ
 Mid-Central Manufacturing, Inc., Wichita, KS
 Mid-Continent Engineering, Inc., Minneapolis, MN
 Mid-State Manufacturing, Inc., Milldale, CT
 Mid-States Forging Die & Tool, Co., Inc., Rockford, IL
 Mid-Conn Precision Manufacturing LLC, Bristol, CT
 Middle River Machine Services, Inc., Baltimore, MD
 Midland Precision Machining, Inc., Tempe, AZ
 Midway Mfg. Inc., Elyria, OH
 Midwest Tool & Die Corporation, Fort Wayne, IN
 Midwest Tool & Engineering Co., Dayton, OH
 Mikron Machine, Inc., Cranesville, PA
 Mil-Tool & Plastics Inc., Zephyrhills, FL
 Milco Wire EDM, Inc., & Milco Waterjet, Huntington Beach, CA
 Millat Industries Corp., Dayton, OH
 Miller Equipment Corporation, Richmond, VA
 Miller Machine & Design, Inc., Charlotte, NC
 Miller Mold Company, Saginaw, MI
 Millrite Machine Inc., Westfield, MA
 Milrose Industries, Cleveland, OH
 Miltronics, Inc., Painesville, OH
 Milwaukee Precision Corporation, Milwaukee, WI
 Milwaukee Punch Corporation, Greendale, WI
 Minco Tool & Mold Inc., Dayton, OH
 Mission Tool & Manufacturing Co., Inc., Hayward, CA
 Mitchell Machine, Inc., Springfield, MA
 Mitchum Schaefer, Inc., Indianapolis, IN
 Mittler Brothers Machine & Tool, Division-Mittler Corporation, Foristell, MO
 MKR Fabricators, Saginaw, MI
 Mod Tech Industries, Inc., Shawano, WI
 Model Mold & Machine Company, Inc., Noblesville, IN
 Model Machine Company, Inc., Baltimore, MD
 Modern Machine Company, San Jose, CA
 Modern Machine Company, Bay City, MI

Modern Mold, Inc., Grand Rapids, MI
 Modern Technologies Corp., Xenia, OH
 Modern Industries Inc., Phoenix, AZ
 Modular Mining Systems, Inc., Tucson, AZ
 Mold Threads Inc., Branford, CT
 Moldcraft, Inc., Depew, NY
 Moldesign, Inc., Knoxville, TN
 Monks Manufacturing Co., Inc., Wilmington, MA
 Monroe Tool & Die Co., Rochester, NY
 Monsees Tool & Die, Inc., Rochester, NY
 Montgomery Machine Company, Houston, TX
 Moon Tool & Die Inc., Conneaut Lake, PA
 Moore Quality Tooling, Inc., Dayton, OH
 Moore Gear Mfg. Co., Inc., Hermann, MO
 Moore's Ideal Products, Covina, CA
 Morlin Incorporated, Erie, PA
 Morris Machine Co., Inc., Indianapolis, IN
 Morris Machining, Inc., Oak Leaf, TX
 Morton & Company, Inc., Wilmington, MA
 Moseys' Production Machinists, Inc., Anaheim, CA
 Moss Machine/Module, San Francisco, CA
 Mound Laser and Photonics Center, Miamisburg, OH
 Mountain States Automation, Inc., Englewood, CO
 MPC Industries, Inc., Irvine, CA
 MRC Technologies, Buffalo, NY
 Mueller Machine & Tool Company, Berkeley, MO
 Muller Tool Inc., Cheektowaga, NY
 Multi-Tool, Inc., Saegertown, PA
 Multi Dimensional Machining Inc., Englewood, CO
 Mutual Tool & Die, Inc., Dayton, OH
 Mutual Precision, Inc., West Springfield, MA
 Myers Precision Grinding Company, Inc., Warrensville Hts, OH
 Myers Industries, Akro-Mils Division, Akron, OH
 Myles Tool Co., Inc., Sanborn, NY
 N C Dynamics, Inc., Long Beach, CA
 N D T Industries, Inc., New Deal Tool & Machine, Dayton, OH
 N E T & Die Company, Inc., Fulton, NY
 Nashville Machine Company, Inc., Nashville, TN
 National Carbide Die, McKeesport, PA
 National Jet Company, Inc., LaVale, MD
 National Tool & Machine Co. Inc., East St. Louis, IL
 National Tool & Manufacturing Co., Newburg Park, CA
 Nationwide Precision Products, Corp., Rochester, NY
 Nel-Mac Tool & Mfg. Inc., McKinney, TX
 Nelson Bros. & Strom Co., Inc., Racine, WI
 Nelson Engineering, Garden Grove, CA
 Nelson Grinding, Inc., Fullerton, CA
 Nelson Precision Drilling Co., Glastonbury, CT
 Nemes Machine Co., Cuyahoga, OH
 Nerjan Development Company, Stamford, CT
 Neutronics, Inc., Phoenix, AZ
 New Century Fabricators, Inc., New Iberia, LA
 New Century Remanufacturing, Inc., Santa Fe Springs, CA
 New Cov Fabrication Inc., Rochester, NY
 New England Die Co., Inc., Waterbury, CT
 New England Precision Grinding, Inc., Holliston, MA
 New Standard Corporation, York, PA
 Newman Machine Company, Inc., Greensboro, NC

Newtek Manufacturing, Sunnyvale, CA
 Newton Tool & Manufacturing Co., Swedesboro, NJ
 Niagara Punch & Die Corporation, Buffalo, NY
 Nifty Bar, Inc., Penfield, NY
 Niles Machine & Tool Works, Inc., Livermore, CA
 Nixon Tool Co., Inc., Richmond, IN
 Nordon Tool & Mold, Inc., Rochester, NY
 Noremac Manufacturing Corp., Westboro, MA
 Norman Noble, Inc., Cleveland, OH
 Normike Industries, Inc., Plainville, CT
 North Canton Tool Company, Inc., Canton, OH
 North Central Tool & Die, Inc., Houston, TX
 North Coast Tool & Mold Corp., Cleveland, OH
 North Easton Machine Co., Inc., North Easton, MA
 North Florida Tool Engineering, Inc., Jacksonville, FL
 Northeast E D M, Newburyport, MA
 Northeast Manufacturing Co., Inc., Stoneham, MA
 Northeast Tool & Manufacturing, Co., Indian Trail, NC
 Northern Machine Tool Company, Muskegon, MI
 Northern Tool & Gage, Inc., North Royalton, OH
 Northmont Tool & Gage Inc., Clayton, OH
 Northwest Machine Works, Inc., Grand Junction, CO
 Northwest Tool & Die Company, Inc., Grand Rapids, MI
 Northwest Tool & Die, Inc., Neadville, PA
 Northwood Industries, Inc., Perrysburg, OH
 Norton Industries Inc., Hayward, CA
 Norv's Molds, Inc., Nyssa, OR
 Norwood Tool Company, Dayton, OH
 Nova Manufacturing Company, North Hollywood, CA
 Now-Tech Industries Inc., Lackawanna, NY
 NRL & Associates, Inc., Stevensville, MD
 Nu-Tech Industries, Grandview, MO
 Nu-Tool Industries, Inc., North Royalton, OH
 Numeric Machine, Fremont, CA
 Numeric Machining Co., Inc., West Springfield, MA
 Numerical Concepts, Inc., Terre Haute, IN
 Numerical Precision, Inc., Wheeling, IL
 Numerical Productions, Inc., Indianapolis, IN
 Numet Machine, Stratford, CT
 NuTec Tooling Systems, Inc., Meadville, PA
 O & S Machine Company, Inc., Latrobe, PA
 O-A, Inc., Agawam, MA
 O E M Industries, Inc., Dallas, TX
 O E M, Inc., Corvallis, OR
 O-D Tool & Cutter Inc., Mansfield, MA
 O'Keefe Ceramics, Woodland Park, CO
 O'Neal Tool & Machine Co., Inc., DeSoto, MO
 Obars Machine & Tool Company, Toledo, OH
 Oberg Industries Inc., Freeport, PA
 Oconee Machine & Tool Company, Inc., Westminster, SC
 Oconnor Engineering Laboratories, Costa Mesa, CA
 Ohio Gasket & Shim Company, Akron, OH
 Ohio Transitional Machine & Tool, Inc., Toledo, OH
 Ohlemacher Mold & Die, Strongsville, OH
 Oilfield Die Manufacturing Co., Lafayette, LA
 Okuma America Corporation, Charlotte, NC
 Olson Mfg. & Distribution Inc., Shawnee, KS

Omax Corporation, Kent, WA
 Omega One, Inc., Maple Heights, OH
 Omega Tool, Inc., Menomonee Falls, WI
 Omni Machine Works, Inc., Conyers, GA
 Omni Tool, Inc., Winston Salem, NC
 Optimized EDM, Santa Clara, CA
 Orchard Machine, Inc., Byron Center, MI
 Orenda National Aerospace, LLC, Glendale, AZ
 ORIX Financial Services Inc., Charlotte, NC
 Osborn Products, Inc., Phoenix, AZ
 Osley & Whitney, Inc., Westfield, MA
 Overland Bolling, Dallas, TX
 Overton & Sons Tool & Die Co. Inc., Mooresville, IN
 Overton Corporation, Willoughby, OH
 P & A Tool & Die, Inc., Rochester, NY
 P & N Machine Company, Inc., Houston, TX
 P & P Mold & Die, Inc., Tallmadge, OH
 P & R Industries, Inc., Rochester, NY
 P-K Tool & Manufacturing Company, Chicago, IL
 P & C Tool, Meadville, PA
 P I A Group, Inc., Cincinnati, OH
 P. Tool & Die Company, Inc., N. Chili, NY
 Pacific Bearing Company, Rockford, IL
 Pacific Precision Machine, Inc., San Carlos, CA
 Pacific Tool & Die, Inc., Brunswick, OH
 Pahl Tool Services, Cleveland, OH
 Palma Tool & Die Company, Inc., Lancaster, NY
 Palmer Manufacturing Company, Malden, MA
 Palmer Machine Company Inc., Conway, NH
 Pankl Aerospace Systems, Cerritos, CA
 Pantera, Inc., Torrington, CT
 Parallax, Inc., Largo, FL
 Paramount Machine & Tool Corp., Fairfield, NJ
 Park Hill Machine, Inc., Lancaster, PA
 Parker Plastics Corporation, Pittsburgh, PA
 Parr-Green Mold and Machine Co., North Canton, OH
 Parris Tool & Die Company, Goodlettsville, TN
 Parrish Machine, Inc., South Bend, IN
 Pasco Tool & Die, Inc., Meadville, PA
 Patco Machine & Fab, Inc., Houston, TX
 Path Technologies, Inc., Mentor, OH
 Patkus Machine Company, Rockford, IL
 Patriot Machine, Inc., St. Charles, MO
 Patten Tool & Engineering, Inc., Kittery, ME
 Paul E. Seymour Tool & Die Co., North East, PA
 PDQ Machine, Inc., Machesney Park, IL
 PDS Industries, Inc., Irwin, PA
 Peerless Precision, Inc., Westfield, MA
 Pegasus/Triumph Manufacturing, Inc., East Berlin, CT
 Peko Precision Products, Rochester, NY
 Pell Engineering & Manufacturing, Inc., Pelham, NH
 Penco Precision, Fontana, CA
 Pendleton Tool Company, Inc., Erie, PA
 Peninsula Screw Machine Products, Inc., Belmont, CA
 Penn United Tech, Inc., Saxonburg, PA
 Penn State Tool & Die Corp., North Huntingdon, PA
 Pennoyer-Dodge Company, Glendale, CA
 Pennsylvania Tool & Gages, Inc., Meadville, PA
 Pennsylvania Crusher, Cuyahoga Falls, OH
 Perfection Tool & Mold Corp., Dayton, OH
 Perfecto Tool & Engineering Co., Anderson, IN

- Perfekta, Inc., Wichita, KS
 Performance Grinding & Manufacturing, Inc., Tempe, AZ
 Performance Machining Inc., Irwin, PA
 Perlos, Inc., Fort Worth, TX
 Perry Tool & Research Inc., Hayward, CA
 Petersen Precision Engineering, LLC, Redwood City, CA
 Peterson Jig & Fixture, Inc., Rockford, MI
 Petro-Chem Industries, Inc., Stafford, TX
 Petty Machine Works, Inc., Trinity, AL
 Phil-Coin Machine & Tool Co., Inc., Hudson, MA
 Philips Machining Company, Inc., Coopersville, MI
 Phoenix Tool & Gage, Inc., Phoenix, AZ
 Phoenix Metallics, Phoenix, AZ
 Phoenix Grinding, Div. of Cal-Disc Grinding Co., Phoenix, AZ
 Piece-Maker Company, Troy, MI
 Pierce Products, Inc., Cleveland, OH
 Pioneer Precision Inc., Campbell, CA
 Pinehurst Tool & Die, Conneaut Lake, PA
 Pinnacle Precision Co., Glassport, PA
 Pinnacle Engineering Co., Inc., Manchester, MI
 Pinnacle Manufacturing Co., Inc., Chandler, AZ
 Pioneer Tool & Die Company, Akron, OH
 Pioneer Tool & Die, Inc., Meadville, PA
 Pioneer Tool Die & Machine Co., Inc., Ivyland, PA
 Pioneer Precision Grinding, Inc., West Springfield, MA
 Pioneer Industries, Seattle, WA
 Piper Plastics, Inc., Chandler, AZ
 Pitt-Tex, Latrobe, PA
 Plainfield Stamping Illinois, Inc., Plainfield, IL
 Plano Machine & Instrument Inc., Gainesville, TX
 PLASTECH, San Jose, CA
 Plastic Mold Technology Inc., Grand Rapids, MI
 Plastipak Packaging, Inc., Package Development Plant 67, Medina, OH
 Pleasanton Tool and Manufacturing, Inc., Pleasanton, CA
 Plesh Industries, Inc., Buffalo, NY
 PMR, Inc., Avon, OH
 Pol-Tek Industries, Ltd., Cheektowaga, NY
 Polynetics, Inc., Fullerton, CA
 Polytec Products Corporation, Menlo Park, CA
 Ponderosa Industries, Inc., Denver, CO
 Popp Machine & Tool, Inc., Louisville, KY
 Port City Machine & Tool Company, Muskegon Heights, MI
 Portage Knife Company, Inc., Mogadore, OH
 Post Products, Inc., Kent, OH
 Powers Bros. Machine, Inc., Montebello, CA
 Powill Manufacturing & Engineering, Inc., Phoenix, AZ
 PQ Enterprise, L.L.C., Grand Rapids, MI
 PR Machine Works, Inc., Mansfield, OH
 Practical Machine Company, Barberton, OH
 Precise Tool Engineering, Tucson, AZ
 Precise Tool & Die, Inc., Leechburg, PA
 Precise Technologies Inc., Largo, FL
 Precise Engineering, Lowell, MI
 Precise Products Corporation, Minneapolis, MN
 Precision Components Group, Inc., Fremont, CA
 Precision Wire EDM Service Inc., Grand Rapids, MI
 Precision Wire Cut Corporation, Waterbury, CT
 Precision Aircraft Components, Inc., Dayton, OH
 Precision Aircraft Machining Co., Inc. dba PAMCO, Sun Valley, CA
 Precision Automated Machining, Englewood, CO
 Precision Balancing & Analyzing Co., Mentor, OH
 Precision Boring Company, Detroit, MI
 Precision Die & Stamping Inc., Tempe, AZ
 Precision Engineering & Mfg. Co., PEMCO, Haymarket, VA
 Precision Engineering, Inc., Uxbridge, MA
 Precision Gage & Tool Company, Dayton, OH
 Precision Gage, Inc., Tempe, AZ
 Precision Grinding & Mfg. Corp., Rochester, NY
 Precision Grinding Inc., Phoenix, AZ
 Precision Grinding, Inc., Birmingham, AL
 Precision Identity Corporation, Campbell, CA
 Precision Industries, Inc., Providence, RI
 Precision Machine & Engineering, Inc., Phoenix, AZ
 Precision Machine & Instrument Co., Houston, TX
 Precision Machine & Tool Co., Longview, TX
 Precision Machine Company, Lancaster, PA
 Precision Machine Rebuilding, Inc., Rogers, MN
 Precision Machine Works, Aiken, SC
 Precision Manufacturing, Technologies, Inc., Grand Junction, CO
 Precision Matters, Inc., San Francisco, CA
 Precision Metal Crafters, Ltd., Greensburg, PA
 Precision Metal Fabrication, Dayton, OH
 Precision Metal Tooling, Inc., San Leandro, CA
 Precision Mold & Engineering, Inc., Warren, MI
 Precision Mold Base Corporation, Tempe, AZ
 Precision Mold Welding, Inc., Little Rock, AR
 Precision Mold, Inc., Kent, WA
 Precision Piece Parts Inc., Mishawaka, IN
 Precision Products Inc., Greenwood, IN
 Precision Resource, California Division, Huntington Beach, CA
 Precision Resource Tool & Machine, Division, Shelton, CT
 Precision Resources, Hawthorne, CA
 Precision Specialists, Inc., West Berlin, NJ
 Precision Specialties, San Jose, CA
 Precision Stamping & Tool, Inc., Irvine, CA
 Precision Stamping, Inc., Farmers Branch, TX
 Precision Tool & Mold, Inc., Clearwater, FL
 Precision Tool Work, Inc., New Iberia, LA
 Precon, Inc., Anaheim, CA
 Preferred Tool Company, Inc., Seymour, IN
 Preferred Tool & Die Co., Inc., Comstock Park, MI
 Prescott Aerospace, Inc., Prescott Valley, AZ
 Pressco Products, Kent, WA
 Prestige Mold Incorporated, Rancho Cucamonga, CA
 Price Products, Inc., Escondido, CA
 Pride, dba Pride Industries, Brooklym Park, MN
 Prima Die Castings, Inc., Clearwater, FL
 Prime-Co Tool Inc., East Rochester, NY
 Primeway Tool & Engineering Co., Div. of Cleary Developments, Inc., Madison Heights, MI
 Prince Machine, Holland, MI
 Pro-Mold, Inc., Rochester, NY
 Pro-Tech Machine, Inc., Burton, MI
 Process Equipment Company, Tipp City, OH
 Product Engineering Company, Columbus, IN
 Production Tool & Mfg. Co., Portland, OR
 Production Saw Works, Inc., North Hollywood, CA
 Production Machining & Mfg., Dallas, TX
 Producto Machine Company, Bridgeport, CT
 Profab Industries L.L.C., Phoenix, AZ
 Professional Instruments Co., Inc., Hopkins, MN
 Professional Machine & Tool Co., Gallatin, TN
 Professional Machine & Tool, Inc., Valley Center, KS
 Proficient Machining Co., Inc., Mentor, OH
 Profile Grinding, Inc., Cleveland, OH
 Proformance Manufacturing, Inc., Corona, CA
 Progressive Metallizing & Machine Company, Inc., Akron, OH
 Progressive Concepts Machining, Pleasanton, CA
 Progressive Machine & Design, LLC, Victor, NY
 Progressive Tool & Die, Inc., Meadville, PA
 Progressive Tool Company, Waterloo, IA
 Progressive Tool & Die, Inc., Gardena, CA
 Promax Tool Co., Rancho Cordova, CA
 ProMold, Inc., Cuyahoga Falls, OH
 Prompt Machine Products, Inc., Chatsworth, CA
 Proper Cutter, Inc., Guys Mills, PA
 Proper Mold & Engineering, Inc., Center Line, MI
 Proteus Manufacturing Co., Inc., Woburn, MA
 Proto Machine & Manufacturing, Kent, OH
 Proto-Design, Inc., Redmond, WA
 Protonics Engineering Corp., Cerritos, CA
 Prototype & Plastic Mold Co., Inc., Middletown, CT
 Puehler Tool Company, Valley View, OH
 Pullbrite, Inc., Fremont, CA
 Punch Press Products, Inc., Los Angeles, CA
 Punchcraft Company—Subsidiary of MascoTech, Inc., Warren, MI
 Qualfab Machining, Lodi, CA
 Quality Tool Company, Toledo, OH
 Quality Machining, Inc., Waunakee, WI
 Quality Precision, Inc., Hayward, CA
 Quality Mold & Engineering, QME Inc., Baroda, MI
 Quality Mold & Die, Inc., Santa Ana, CA
 Quality Centerless Grinding Corp., Middlefield, CT
 Quality Machining Technology, Inc., Oakdale, CA
 Quality Machine Engineering, Inc., Santa Rosa, CA
 Quality Grinding and Machine, Rainbow City, AL
 Quality Grinding & Machining, Inc., Bridgeport, CT
 Quality Engineering Services, Wallingford, CT
 Quick Action Mfg. Co., St. Louis, MO
 Quick-Way Stampings, Euless, TX
 R W Machine, Inc., Houston, TX
 R T R Slotting & Machine Inc., Cuyahoga Falls, OH
 R S Precision Industries, Inc., Farmingdale, NY
 R O C Carbon Company, Houston, TX
 R Davis EDM, Anaheim, CA
 R & S Redco, Inc., Rockland, MA
 R M I, Van Nuys, CA

- R J S Corporation, Akron, OH
R G F Machining Technologies, Canon City, CO
R F Cook Manufacturing Co., Stow, OH
R E F Machine Company, Inc., Middlefield, CT
R & D Machine Shop, Dallas, TX
R & D Specialty/Manco, Phoenix, AZ
R & D Tool & Engineering, Lee's Summit, MO
R & G Precision Tool Inc., Thomaston, CT
R & H Manufacturing Inc., Kingston, PA
R & J Tool, Inc., Brookville, OH
R & M Machine Tool, Freeland, MI
R & M Manufacturing Company, Niles, MI
R & M Mold Manufacturing Co., Inc., Bloomsbury, NJ
R & R Precision Machine, Inc., Wichita, KS
R & S EDM, Inc., W. Springfield, MA
R & S Machining, Inc., Oakville, MO
R D C Machine, Inc., Santa Clara, CA
R. W. Smith Company, Inc., Dallas, TX
R. T. Callahan Machine Products, Inc., Harleysville, PA
Radiant Technologies, Phoenix, AZ
Rainbow Tool & Machine Co., Inc., Gadsden, AL
Raloid Corporation, Reisterstown, MD
Ralph Stockton Valve Products, Inc., Houston, TX
Ram Tool, Inc., Grafton, WI
Rapid-Line Inc., Grand Rapids, MI
Rapidac Machine Corporation, Rochester, NY
Ratnik Industries, Inc., Victor, NY
Rawlings Engineering, Macon, GA
Re-Del Engineering, Campbell, CA
Realco Diversified, Inc., Meadville, PA
Reardon Machine Co., Inc., St. Joseph, MO
Reata Engineering & Machine, Works, Inc., Englewood, CO
Reber Machine & Tool Company, Muncie, IN
RedSpark, Inc., San Francisco, CA
Reed Instrument Company, Houston, TX
Reese Machine Company, Inc., Ashtabula, OH
Reg-Ellen Machine Tool Corp., Rockford, IL
Reichert Stamping Company, Toledo, OH
Reitz Tool & Die Company, Inc., Walbridge, OH
Reitz Tool, Inc., Cochran, PA
Reko International Sales, Inc., Troy, MI
Reliable EDM, Inc., Houston, TX
Remarc Manufacturing Inc., Hayward, CA
Remmele Engineering, Inc., St. Paul, MN
Remtex, Inc., Longview, TX
Reny & Company Inc., El Monte, CA
REO Hydro-Pierce Inc., Detroit, MI
Repairtech International, Inc., Van Nuys, CA
Repko Tool Inc., Meadville, PA
Republic-Lagun, Carson, CA
Republic Industries, Louisville, KY
Research Tool Inc., East Haven, CT
Reuther Mold & Manufacturing Co., Cuyahoga Falls, OH
Reward Manufacturing, Sun Valley, CA
Reynolds Manufacturing Co., Inc., Rock Island, IL
Rheaco Inc., Grand Prairie, TX
Rhode Island Centerless, Inc., Johnston, RI
Rich Tool & Die Company, Scarborough, ME
Richard Manufacturing Company, Inc., Milford, CT
Richard Tool & Die Corporation, New Hudson, MI
Richard's Grinding, Inc., Cleveland, OH
Richards Machine Tool Company, Inc., Lancaster, NY
Richsal Corporation, Elyria, OH
Rick Sanford Machine Company, San Leandro, CA
Rickman Machine Company, Wichita, KS
Rid-Lom Precision Tool Corp., Rochester, NY
Ridge Machine & Welding Company, Toronto, OH
Riggins Engineering, Inc., Van Nuys, CA
Right Tool & Die, Inc., Toledo, OH
Rima Enterprises, Huntington Beach, CA
Rite-Way Industries Inc., Louisville, KY
Riverview Machine Company, Inc., Holyoke, MA
Riviera Tool Company, Grand Rapids, MI
ROA Tool, Inc., Los Angeles, CA
Robb Machine Tool Co., Wyoming, MI
Robert C. Weisheit Co., Franklin Park, IL
Robert C. Reetz Company, Inc., Pawtucket, RI
Roberts Tool & Die Company, Chillicothe, MO
Roberts Tool Company, Inc., Chatsworth, CA
Robrad Tool & Engineering, Mesa, AZ
Rochester Precision Machine, Inc., Rochester, MN
Rochester Automated Systems, Inc., Rochester, NY
Rochester Gear, Inc., Rochester, NY
Rochester Manufacturing, Wellington, OH
Rockburl Industries Inc., Rochester, NY
Rockford Process Control, Inc., Rockford, IL
Rockford Tool & Manufacturing Co., Rockford, IL
Rockford Toolcraft, Inc., Rockford, IL
Rockhill Machining Industries Inc., Barberton, OH
Rockstedt Tool & Die, Brunswick, OH
Rocon Manufacturing Corporation, Rochester, NY
Rogers Associates Machine Tool, Corporation, Rochester, NY
Rogers Enterprises, Rochester, NY
Roll Kraft, Mentor, OH
Romac Electronics, Inc., Plainview, NY
Romold Inc., Rochester, NY
Ron Grob Company, Loveland, CO
Ronart Industries, Inc., Detroit, MI
Ronlen Industries, Inc., Brunswick, OH
Rons Racing Products, Inc., Tucson, AZ
Royal Wire Products, Inc., N. Royalton, OH
Royalton Manufacturing, Inc., Cleveland, OH
Royster's Machine Shop, LLC, Henderson, KY
Rozal Industries, Inc., Farmingdale, NY
RRR Development Co., Inc., North Canton, OH
RTS Wright Industries, Nashville, TN
Rubbermaid, Inc.—Mold Division, Wooster, OH
Runner Tool & Die Co., Inc., Akron, OH
Ruoff & Sons, Inc., Runnemede, NJ
Ryan Industries Inc., York, PA
S & R Tool Inc., Lakeville, NY
S & B Tool & Die Co., Inc., Lancaster, PA
S & P Machine & Tool Co., L.L.C., Toledo, OH
S & R CNC Machining, Arleta, CA
S C Manufacturing, Akron, OH
S D S Machine, Inc., Livermore, CA
S G S Tool Company, Munroe Falls, OH
S L P Machine, Inc., Ham Lake, MN
S P M/Anaheim, Anaheim, CA
S P S Technologies, Santa Ana, CA
S. C. Machine, Chatsworth, CA
S.M.G. LLC, Cheektowaga, NY
Sabre Machining Center, Inc., Dayton, OH
Saeilo Manufacturing Industries, Blauvelt, NY
Safety-Kleen, Columbia, SC
Sage Machine & Fabricating, Houston, TX
Sagehill Engineering, Inc., Menlo Park, CA
Saginaw Products Corporation, Saginaw, MI
Saint-Gobain Advanced Ceramics, Colorado Springs, CO
Saint-Gobain Semicon Equipment, Inc., San Jose, CA
Salamon Manufacturing Inc., Middletown, CT
Saliba Industries, Inc., Lake Forest, IL
Salomon Smith Barney, Washington, DC
Samax Precision, Inc., Sunnyvale, CA
San Diego Swiss Machining, Inc., Chula Vista, CA
San Jose Laser, San Jose, CA
Sanders Tool & Mould Company, Hendersonville, TN
Sandor Tool & Manufacturing Co., Lawrence, MA
Sandy Bay Machine, Rockport, MA
Santin Engineering, Inc., West Peabody, MA
Satran Technical Enterprises, Mayer, AZ
Sattler Machine Products, Inc., Sharon Center, OH
Savco Manufacturing Co. Inc., Union, MO
Sawing Services Co., Chatsworth, CA
Sawtech, Lawrence, MA
Schaffer Grinding Company, Inc., Montebello, CA
Schill Corp., Toledo, OH
Schlitter Tool, Warren, MI
Schmald Tool & Die Inc., Burton, MI
Schmiede Corporation, Tullahoma, TN
Schneider & Marquard, Inc., Newton, NJ
Schoitz Engineering, Inc., Waterloo, IA
Schuetz Tool & Die, Inc., Hiawatha, KS
Schulze Tool Company, Independence, MO
Schwab Machine, Inc., Sandusky, OH
Schwartz Industries, Inc., Warren, MI
Scientiam Machine Co., Harbor City, CA
Scott County Machine & Tool Co., Inc., Scottsburg, IN
Sebewaing Tool & Engineering Co., Sebewaing, MI
Sebra, Tucson, AZ
Seemcor Inc., Englewood, NJ
Select Tool and Die, Toledo, OH
Select Manufacturing Company, Rainbow City, AL
Select Tool & Eng., Inc., Elkhart, IN
Select Tool & Die—Tool Div., Dayton, OH
Select Industrial Systems Inc., Fairborn, OH
SelfLube, Coopersville, MI
Selzer Tool & Die, Inc., Elyria, OH
Sematool Mold & Die Co., Santa Clara, CA
Serrano Industries Inc., Santa Fe Springs, CA
Service Tool & Die, Inc., Henderson, KY
Service Manufacturing and Engineering, Anaheim, CA
Setters Tools, Inc., Piedmont, SC
Sharon Center Mold & Die, Sharon Center, OH
Shaw Industries, Inc., Franklin, PA
Shear Tool, Inc., Saginaw, MI
Sheets Tool & Manufacturing, Inc., Saegertown, PA
Shelby Engineering Company, Inc., Indianapolis, IN
Sherer Manufacturing Incorporated, Clearwater, FL
Sherlock Machine Company, Clearwater, FL
Sherman Tool & Gage, Erie, PA
Shiloh Industries, Wellington Die Division, Wellington, OH
Shookus Special Tools, Inc., Raymond, NH

- Shop Tech Industrial Software Corp., Rocky Hill, CT
- Sibley Machine & Foundry Corp., South Bend, IN
- Sieger Engineering, Inc., S. San Francisco, CA
- Sigma Precision Mfg., Inc., Aston, PA
- Signa Molds & Engineering, Sylmar, CA
- Signal Machine Company, New Holland, PA
- Silicon Valley Mfg., Fremont, CA
- Sipco Molding Technologies, Meadville, PA
- Sirius Enterprises, Inc., Dallas, TX
- Sirois Tool Co. Inc., Berlin, CT
- Six Sigma, Louisville, KY
- Ski-Way Machine Products Company, Euclid, OH
- Skillcraft Machine Tool Company, West Hartford, CT
- Skulsky, Inc., Gardena, CA
- Skyline Manufacturing Corp., Nashville, TN
- Skylon Mold & Machining, Sugar Grove, PA
- Skyway Manufacturing Corporation, Phoenix, AZ
- Smith-Renaud, Inc., Cheshire, CT
- Smith's Machine, Cottondale, AL
- Smithfield Manufacturing, Inc., Clarksville, TN
- Snyder Systems, Benicia, CA
- Solar Tool & Die, Inc., Kansas City, MO
- Sonic Machine & Tool, Inc., Tempe, AZ
- Sonoma Precision Mfg. Co., Santa Rosa, CA
- Sonora Precision Molds, Inc., Mi Wuk Village, CA
- South Paw Enterprises LLC, Phoenix, AZ
- South Eastern Machining, Inc., Piedmont, SC
- South Bend Form Tool Company, South Bend, IN
- Southampton Manufacturing, Inc., Feasterville, PA
- Southeastern Technology, Inc., Murfreesboro, TN
- Southern Mfg. Technologies Inc., Tampa, FL
- Southwest Mold, Inc., Tempe, AZ
- Southwest Manufacturing, Inc., Wichita, KS
- Space City Machine & Tool Co., Houston, TX
- Spalding & Day Tool & Die Co., Louisville, KY
- Spark Technologies, Inc., Schenley, PA
- Spartak Products Inc., Houston, TX
- Specialty Machine & Hydraulics, Pleasantville, PA
- Speed Precision Machining, Phoenix, AZ
- Spenco Machine & Manufacturing, Temecula, CA
- Spex Precision Machine Technologies, Rochester, NY
- Spike Industries, North Lima, OH
- Spin Pro Inc., Sunnyvale, CA
- Spiral Grinding Company, Culver City, CA
- Springfield Manufacturing, LLC, Clover, SC
- Springfield Tool & Die, Inc., Greenville, SC
- Sprint Tool & Die Inc., Meadville, PA
- Spun Metals, Inc., Phoenix, AZ
- STADCO, Los Angeles, CA
- Standard Die Supply of Indiana, Inc., Indianapolis, IN
- Standard Welding & Steel, Products, Inc., Medina, OH
- Standard Machine Inc., Cleveland, OH
- Standard Jig Boring Service, Inc., Akron, OH
- Stanek Tool Corporation, New Berlin, WI
- Stanley Machining & Tool Corp., Carpentersville, IL
- Star Tool & Engineering, Inc., Newark, CA
- Star Tool & Die, Inc., Elkhart, IN
- Star Precision Products, Willoughby, OH
- Starn Tool & Manufacturing Co., Meadville, PA
- State Industrial Products, Inc., Phoenix, AZ
- Stauble Machine & Tool Company, Louisville, KY
- Stedcraft Inc., Torrington, CT
- Stelted Manufacturing, Inc., Tempe, AZ
- Sterling Engineering Corporation, Winsted, CT
- Sterling Tool Company, Racine, WI
- Stevens Manufacturing Co., Inc., Milford, CT
- Stewart Manufacturing Company, Phoenix, AZ
- Stieg Grinding Corporation, Rockford, IL
- Stillion Industries, Ann Arbor, MI
- Stillwater Technologies, Inc., Troy, OH
- Stines' Machine, Inc., Vista, CA
- STM Manufacturing, Holland, MI
- Stonewall Jackson Mold Inc., Annville, KY
- Stoney Crest Re grind Service, Inc., Bridgeport, MI
- Streamline Tooling Systems, Muskegon, MI
- Strobel Machine, Inc., Worthington, PA
- Stuart Tool & Die, Falconer, NY
- Studwell Engineering, Inc., Sun Valley, CA
- Subsea Ventures Inc., Houston, TX
- Suburban Manufacturing Company, Eastlake, OH
- Summit Precision, Inc., Phoenix, AZ
- Summit Machine Company, Scottsdale, PA
- Sun Tool Company, Houston, TX
- Sun EDM Inc., Gilbert, AZ
- Sunbelt Plastics, Inc., Frisco, TX
- Sunrise Tool & Die, Inc., Henderson, KY
- Sunset Tool Inc., Saint Joseph, MI
- Super Finishers II, Phoenix, AZ
- Superbolt, Inc., Carnegie, PA
- Superior Jig, Inc., Anaheim, CA
- Superior Mold Company, Ontario, CA
- Superior Gear Box Company, Stockton, MO
- Superior Die Tool Machine Co., Columbus, OH
- Superior Tool, Inc., Willow Street, PA
- Superior Tool & Die Company, Inc., Elkhart, IN
- Superior Tool & Die Company, Bensalem, PA
- Superior Thread Rolling Company Inc., Arleta, CA
- Superior Programming LLC, Clearwater, KS
- Superior Die Set Corporation, Oak Creek, WI
- Supreme Tool & Die Company, Fenton, MO
- Surface Manufacturing, Auburn, CA
- Swiss Wire E D M, Costa Mesa, CA
- Swissco, Inc., Bell Gardens, CA
- Swisstech Tooling & Manufacturing, Inc., Scottsdale, AZ
- Synergis Technologies Group, Grand Rapids, MI
- Synergy Machine, Inc., Kent, WA
- Synertron, Inc., Middleboro, MA
- Syst-A-Matic Tool & Design, Meadville, PA
- Systems 3, Inc., Tempe, AZ
- T & S Industrial Machining Corp., Woburn, MA
- T-M Manufacturing Corporation, Sunnyvale, CA
- T J Tool and Mold, Guys Mills, PA
- T M Machine & Tool, Inc., Toledo, OH
- T M S Inc., Technical Machining Services, Inc., Lincoln, RI
- T R Jones Machine Company, Inc., Crystal Lake, IL
- T-K & Associates, Inc., La Porte, IN
- T. J. Karg Company, Inc., Akron, OH
- TAE Corporation, d/b/a T & E Manufacturing, Kent, WA
- Tag Engineering, Inc., Tucson, AZ
- Tait Design & Machine Company Inc., Manheim, PA
- Talbar, Inc., Meadville, PA
- Talcott Machine Products, Inc., Meriden, CT
- Talent Tool & Die, Inc., Berea, OH
- Tana Corporation, Toledo, OH
- Tanner Oil Tools Inc., Houston, TX
- Target Precision, Meadville, PA
- Taurus Tool & Engineering, Inc., Muncie, IN
- TCI Precision Metals, Gardena, CA
- TCI Aluminum North, Hayward, CA
- Team Tooling and Design, Incorporated, Shawnee, OK
- Tech-Machine, Inc., Colorado Springs, CO
- Tech-Etch, Inc., Plymouth, MA
- Tech Tool, Inc., Detroit, MI
- Tech Tool & Mold, Inc., Meadville, PA
- Tech Ridge, Inc., South Chelmsford, MA
- Tech Mold, Inc., Tempe, AZ
- Tech Industries, Inc., Cleveland, OH
- Tech Manufacturing Company, Wright City, MO
- Techmetals, Inc., Dayton, OH
- Techni-Products, Inc., East Longmeadow, MA
- Techni-Cast Corporation, South Gate, CA
- Technics 2000 Inc., Olathe, KS
- Technodic, Inc., Providence, RI
- Tecno Troqueles Industries, Laredo, TX
- TecoMetrix, LLC, Tempe, AZ
- Tedco, Inc., Cranston, RI
- Teke Machine Corp., Rochester, NY
- Tell Tool, Inc., Westfield, MA
- Temco Corporation, Danvers, MA
- Tenk Machine & Tool Company, Cleveland, OH
- Tennessee Metal Works, Inc., Nashville, TN
- Tennessee Tool Corporation, Charlotte, TN
- Terrell Manufacturing Inc., Strongsville, OH
- Testand Corporation, Pawtucket, RI
- Tetco, Inc., Plainville, CT
- Teter Tool & Die, Inc., La Porte, IN
- Texas Honing, Inc., Pearland, TX
- Thaler Machine Company, Dayton, OH
- The POM Group, Inc., Auburn Hills, MI
- The Ryan Group, Franklin, NJ
- The Will-Burt Company, Orrville, OH
- The Metalworking Group, Inc., Cincinnati, OH
- The United Plastics Group, Inc., Chicopee, MA
- The Timken Company, Specialty Tooling & Rebuilding, Canton, OH
- The Sullivan Corporation, Hartland, WI
- The Foster Group, Rochester, NY
- The Sherman Corporation, Inglewood, CA
- The Goforth Corp., dba The Machine Shop, Fremont, CA
- The Baughman Group, Louisville, KY
- The Bechdon Company, Inc., Upper Marlboro, MD
- The Budd Company, Shelbyville, KY
- The Die Works Inc., Hillsboro, MO
- Therm, Inc., Ithaca, NY
- Thiel Tool & Engineering Co., Inc., St. Louis, MO
- Thomas Machine Works, Inc., Newburyport, MA
- Thornhurst Manufacturing, Inc., Zephyrhills, FL
- Three-Way Pattern, Inc., Wichita, KS
- ThreeCore, Inc., Danvers, MA
- Time Machine & Stamping, Inc., Phoenix, AZ
- Timon Tool & Die Co., Toledo, OH
- Tipco Punch, Inc., Hamilton, OH

- Tipp Machine & Tool, Inc., Tipp City, OH
 Titan, Inc., Sturtevant, WI
 TLT-Babcock, Inc., Medina Ohio Facility, Akron, OH
 TMI Industries, Inc., Temperance, MI
 TMK Manufacturing Inc., Campbell, CA
 TMX Engineering & Manufacturing, Santa Ana, CA
 Toledo Blank, Inc., Toledo, OH
 Toledo Molding & Die, Toledo, OH
 Tolerance Masters, Inc., Circle Pines, MN
 Tomak Precision, Lebanon, OH
 Tomco Tool & Die, Inc., Belding, MI
 TomKen Tool & Engineering, Inc., Muncie, IN
 Tool-Matic Company, Inc., City Of Commerce, CA
 Tool Technology, Inc., Danvers, MA
 Tool Gauge & Machine Works, Inc., Tacoma, WA
 Tool Mate Corporation, Cincinnati, OH
 Tool Specialties Company, Hazelwood, MO
 Tool Specialty Company, Los Angeles, CA
 Tool Steel Service of California, Inc., Los Angeles, CA
 Tool Tech Corporation, San Jose, CA
 Tool Tech, Inc., Springfield, OH
 Toolcomp Tooling & Components, Co., Toledo, OH
 Toolcraft Products, Inc., Dayton, OH
 Toolcraft of Phoenix, Inc., Glendale, AZ
 Toollex, Inc., Houston, TX
 Tooling Molds West, Inc., Tempe, AZ
 Tools, Inc., Sussex, WI
 Tools Renewal Company, Birmingham, AL
 Top Tool Company, Minneapolis, MN
 Top Tool & Die, Inc., Cleveland, OH
 Toth Technologies, Pennsauken, NJ
 Toth Industries, Inc., Toledo, OH
 Tower Tool & Engineering, Inc., Machesney Park, IL
 Trace-A-Matic Corporation, Brookfield, WI
 Tracer Tool & Die Company Inc., Grand Rapids, MI
 Trademark Die & Engineering, Belmont, MI
 Tram Tek Inc., Phoenix, AZ
 Tran Engineering, Garden Grove, CA
 Trans-World Electric Inc., Port Arthur, TX
 Transmatic Manufacturing, Tempe, AZ
 Treblig, Inc., Greenville, SC
 Trec Industries, Inc., Brooklyn Heights, OH
 Tree City Mold & Machine Co., Inc., Kent, OH
 Treffers Precision, Inc., Phoenix, AZ
 Tresco Tool, Inc., Guys Mills, PA
 Tri-M-Mold, Inc., Stevensville, MI
 Tri Craft, Inc., Middleberg Heigh, OH
 Tri J Machine Company, Inc., Gardena, CA
 Tri-City Machine Products, Inc., Peoria, IL
 Tri-City Tool & Die, Inc., Bay City, MI
 Triad Plastic Technologies, Reno, NV
 Triangle Tool Company, Erie, PA
 Triangle Mold & Machine Co. Inc., Hartville, OH
 Tribond Industries, Inc., Phoenix, AZ
 Tricon Machine & Tool, Inc., Rochester, NY
 Tricore Mold & Die, Machesney Park, IL
 Tridecs Corporation, Hayward, CA
 Trident Precision Manufacturing, Webster, NY
 Trimac Manufacturing, Inc., Santa Clara, CA
 Trimble Navigation Ltd. Engineering & Construction Division, Huber Heights, OH
 Trimline Tool, Inc., Grandville, MI
 Trinity Tools, Inc., North Tonawanda, NY
 Trio Tool & Die, Inc., Hawthorne, CA
 Triple-T Cutting Tools Inc., West Berlin, NJ
 Triple Quality Tool & Die, Inc., Bell, CA
 Triplett Machine, Inc., Phelps, NY
 Triumph Precision, Inc., Phoenix, AZ
 Trojan Mfg. Co. Inc., Piqua, OH
 Trotwood Corporation, Trotwood, OH
 Tru Form Manufacturing Corp., Rochester, NY
 Tru Tool, Inc., Sturtevant, WI
 Tru-Cut, Inc., Sebring, OH
 Tru-Stop, Inc., Prescott Valley, AZ
 True Cut EDM Inc., Garland, TX
 True Position, Inc., Chatsworth, CA
 True-Tech Corporation, Fremont, CA
 Trueline Tool & Machine, Inc., Springfield, OH
 Trust Technologies, Willoughby, OH
 Trutron Corporation, Troy, MI
 Tschida Engineering, Inc., Napa, CA
 Tucker Engineering Inc., Peabody, MA
 Tucker Machine Company, North Branford, CT
 Turn-Tech, Inc., Pinehurst, TX
 Turnkey Automation, Inc., Rockford, IL
 Twin City Plating Company, Minneapolis, MN
 Two-M Precision Co., Inc., Willoughby, OH
 Tymar Precision Inc., Santa Clara, CA
 U S Machine & Tool, Inc., Murfreesboro, TN
 U M C, Inc., Hamel, MN
 U C O Tool & Die, Inc., Union City, OH
 U F E Incorporated, Stillwater, MN
 UAB Manufacturing Co., Inc., Southampton, PA
 Uddeholm, Santa Fe Springs, CA
 Ugm, Inc., Santa Clara, CA
 Ultima Nashua Industrial Corp., Nashua, NH
 Ultra-Tech, Inc., Kansas City, KS
 Ultra Tool Company, Grantsburg, WI
 Ultra Tool & Manufacturing, Inc., Menomonee Falls, WI
 Ultra Precision, Inc., Freeport, PA
 Ultra Stamping & Assembly, Inc., Rockford, IL
 Ultramation, Inc., Waco, TX
 Ultron, Long Beach, CA
 Uneco Manufacturing, Inc., Chicopee, MA
 Unique Tool & Manufacturing, Randleman, NC
 Unique Machine Company, Montgomeryville, PA
 Unitech, Inc., Kansas City, MO
 United States Fittings, Inc., Warrensville Heights, OH
 United Tool & Engineering Co., South Beloit, IL
 United Tool & Engineering, Inc., Mishawaka, IN
 United Machine Co., Inc., Wichita, KS
 United Centerless Grinding, East Hartford, CT
 Universal Tools & Manufacturing Co., Springfield, NJ
 Universal Precision Products Inc., Akron, OH
 Universal Custom Process, Inc., Streetsboro, OH
 Universal Brixius, Milwaukee, WI
 Upland Fab, Inc., Ontario, CA
 USAeroteam, Dayton, OH
 USBX, Inc., Santa Monica, CA
 UT Technologies, Inc., Los Angeles, CA
 V R C, Inc., Berea, OH
 V & S Die & Mold, Inc., Lakewood, OH
 V I Mfg., Webster, NY
 V Ash Machine Company, Cleveland, OH
 V A Machine & Tools, Inc., Broussard, LA
 V & M Tool Company, Inc., Perkasio, PA
 V.A.W. of America, Inc., Phoenix, AZ
 Val-Tech Mfg., Tempe, AZ
 Valley Tool & Mfg., Inc., Orange, CT
 Valley Tool Room, Inc., Phoenix, AZ
 Valley Tool & Die, Inc., North Royalton, OH
 Valley Machine Works, Inc., Phoenix, AZ
 Valv-Trol Company, Stow, OH
 Van-Am Tool & Engineering, Inc., St. Joseph, MO
 Van Reenen Tool & Die Inc., Rochester, NY
 Van Engineering, R Vandewalle, Inc., Cincinnati, OH
 Van Os Machine Works, Inc., St. Louis, MO
 Vanderveer Industrial Plastics, Inc., Placentia, CA
 Vanpro, Inc., Cambridge, MN
 Varco Systems, Orange, CA
 Vaughn Manufacturing Company, Inc., Nashville, TN
 Vekte, Inc., Emporia, KS
 Venango Machine Products, Inc., Reno, PA
 Ver-Sa-Til Associates, Inc., Chanhassen, MN
 Versacut Ind. Inc., Morenci, MI
 VersaTool & Die Machining and Engineering Inc., Beloit, WI
 Vi-Tec Manufacturing Inc., Livermore, CA
 Vico Louisville, Louisville, KY
 Viking Tool & Engineering, Whitehall, MI
 Viking Tool & Gage, Inc., Conneaut Lake, PA
 Virtual Fund, Inc., Eden Prairie, MN
 VirtualRFQ.cc, Auburn, WA
 Vistek Precision Machine Company, Ivyland, PA
 Vitron Manufacturing, Inc., Phoenix, AZ
 Vitullo & Associates, Inc., Warren, MI
 Vobeda Machine & Tool Company, Racine, WI
 Vulcan Tool Corporation, Dayton, OH
 W + D Machinery Company, Inc., Overland Park, KS
 W & H Stampings & Fineblanking, Inc., Hauppauge, NY
 W D & J Machine & Engineering Inc., Fullerton, CA
 W E C Technologies Corporation, Amityville, NY
 W G Strohwig Tool & Die, Inc., Richfield, WI
 W W G, Inc., Indianapolis, IN
 W. C. Kirby & Son, Inc., Noblesville, IN
 W.A.C. Consulting/Coss Systems Inc., Northboro, MA
 WADKO Precision, Inc., Houston, TX
 Wagner Engraving Co., Kirkwood, MO
 Wagner Engineering, Inc., Gilbert, AZ
 Waiteco Machine, Acton, MA
 Wajo Tool and Die, Inc., East Hampstead, NH
 Walker Tool & Machine Company, Perrysburg, OH
 Walker Corporation, Ontario, CA
 Wallner Tooling/Expac, Inc., Rancho Cucamonga, CA
 Waltco Engineering, Inc., Gardena, CA
 Walter Waukesha, Inc., Waukesha, WI
 Walter Tool & Mfg. Inc., Elgin, IL
 Walz & Krenzer, Inc., Oxford, CT
 Warmelin Precision Products, Hawthorne, CA
 Waukesha Tool & Stamping Inc., Sussex, WI
 Wayne Manufacturing, Inc., Boulder, CO
 Webco Machine Products, Inc., Valley View, OH
 Weco Metal Products, Ontario, NY
 Wejco Instruments Inc., Houston, TX
 Wemco Precision Tool, Inc., Meadville, PA
 Wentworth Company, Glastonbury, CT

Werkema Machine Company, Inc., Grand Rapids, MI
 Wes Products, Madison Heights, MI
 West Valley Precision Inc., San Jose, CA
 West Valley Milling, Inc., Chatsworth, CA
 West Tool & Manufacturing, Inc., Cleveland, OH
 West Pharmaceutical Services, Erie, PA
 Western Tap Manufacturing Co., Inc., Buena Park, CA
 Western Air Products, Tucson, AZ
 Western Mass. MechTech, Inc., Ware, MA
 Westfield Tool & Die, Inc., Westfield, MA
 Westfield Manufacturing Corp., Westfield, IN
 Westlake Tool & Die Mfg., Avon, OH
 Westool Corporation, Temperance, MI
 Westtool Inc., Phoenix, AZ
 WGI Inc., Southwick, MA
 Whatever Manufacturing, Santa Ana, CA
 White Machine, Inc., North Royalton, OH
 Whitehead Tool & Design, Inc., Guys Mills, PA
 Wiegel Tool Works, Inc., Wood Dale, IL
 Wiesen EDM, Inc., Belding, MI
 Wightman Engineering Services, Inc., Santa Clara, CA
 Wilco Die Tool Machine Company, Maryland Heights, MO
 Wilkinson Mfg., Inc., Santa Clara, CA
 Willer Tool Corporation, Jackson, WI
 William Sopko & Sons Co., Inc., Cleveland, OH
 Williams Machine, Inc., Lake Elsinore, CA
 Williams Engineering & Manufacturing, Inc., Chatsworth, CA
 Williams Tooling Inc., Dorr, MI
 Windsor Tool & Die, Inc., Cleveland, OH
 Wintech Industries Inc., Tempe, AZ
 Winter's Grinding Service, Menomonee Falls, WI
 Wire Tech E D M, Inc., Los Alamitos, CA
 Wire Cut Company, Inc., Buena Park, CA
 Wirecut Technologies Inc., Indianapolis, IN
 WireCut E D M, Inc., Dallas, TX
 Wiretec, Inc., Delmont, PA
 Wisconsin Engraving Company/, Unitex, New Berlin, WI
 Wisconsin Mold Builders, LLC, Waukesha, WI
 Wise Machine Co., Inc., Butler, PA
 Wolverine Tool Company, St. Clair Shores, MI
 Wolverine Bronze Company, Roseville, MI
 Wolverine Tool & Engineering, Belmont, MI
 Woodruff Corporation, Torrance, CA
 Wright-K Technology, Inc., Saginaw, MI
 Wright Brothers Welding & Sheet Metal, Inc., Hollister, CA
 Wright Industries, Inc., Gilbert, AZ
 WSI Industries, Inc., Wayzata, MN
 X-L Machine Company, Inc., Three Rivers, MI
 XLI Corporation, Rochester, NY
 Yarde Metals, Inc., Bristol, CT
 Yates Tool, Inc., Medina, OH
 Yoder Die Casting Corporation, Dayton, OH
 Youngberg Industries, Inc., Belvidere, IL
 Youngers and Sons Manufacturing Company, Inc., Viola, KS
 Youngstown Plastic Tooling & Machinery, Inc., Youngstown, OH
 Z & Z Machine Products Inc., Racine, WI
 Z M D Mold & Die Inc., Mentor, OH
 Zip Tool & Die Co., Inc., Cleveland, OH
 Zip Products Inc., Rochester, NY
 Zircon Precision Products, Inc., Tempe, AZ

Zuelzke Tool & Engineering, Milwaukee, WI
 [FR Doc. 02-6346 Filed 3-15-02; 8:45 am]
BILLING CODE 3510-DR-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

[I.D. 022602H]

Endangered and Threatened Species; Take of Anadromous Fish

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Receipt of an application to modify an existing scientific research/enhancement permit (1048) and request for comment.

SUMMARY: Notice is hereby given that NMFS has received an application for permit modifications from the Sonoma County Water Agency (SCWA) in Santa Rosa, CA. The modified permit would affect three Evolutionarily Significant Units (ESUs) of threatened salmonids identified in the **SUPPLEMENTARY INFORMATION** section. This document serves to notify the public of the availability of the permit modification application for review and comment before a final approval or disapproval is made by NMFS.

DATES: Written comments on the permit application must be received at the appropriate address or fax number (see **ADDRESSES**) no later than 5 p.m. Pacific Standard Time on April 17, 2002.

ADDRESSES: Written comments on the modification request should be sent to the appropriate office as indicated below. Comments may also be sent via fax to the number indicated for the request. Comments will not be accepted if submitted via e-mail or the internet. The applications and related documents are available for review in the indicated office, by appointment: For permit 1048: Daniel Logan, Protected Species Division, NMFS, 777 Sonoma Avenue, Room 325, Santa Rosa, CA 95404-6528 (telephone, 707-575-6053, fax: 707-578-3435). Documents may also be reviewed by appointment in the Office of Protected Resources, F/PR3, NMFS, 1315 East-West Highway, Silver Spring, MD 20910-3226 (telephone, 301-713-1401).

FOR FURTHER INFORMATION CONTACT: Daniel Logan at 707-575-6053, or e-mail: dan.logan@noaa.gov.

SUPPLEMENTARY INFORMATION:

Authority

Issuance of permits and permit modifications, as required by the Endangered Species Act of 1973 (16 U.S.C. 1531-1543) (ESA), is based on a finding that such permits or modifications are: (1) applied for in good faith; (2) would not operate to the disadvantage of the listed species which are the subject of the permits; and (3) are consistent with the purposes and policies set forth in section 2 of the ESA. Authority to take listed species is subject to conditions set forth in the permits. Permits and modifications are issued in accordance with and are subject to the ESA and NMFS regulations governing listed fish and wildlife permits (50 CFR parts 222-226).

Those individuals requesting a hearing on an application listed in this document should set out the specific reasons why a hearing on that application would be appropriate (see **ADDRESSES**). The holding of such a hearing is at the discretion of the Assistant Administrator for Fisheries, NOAA. All statements and opinions contained in the permit action summaries are those of the applicant and do not necessarily reflect the views of NMFS.

Species Covered in This Notice

This notice is relevant to the following three threatened salmonid ESUs: threatened California Coastal chinook salmon (*Oncorhynchus tshawytscha*), threatened Central California Coast coho salmon (*Oncorhynchus kisutch*), and threatened Central California Coast steelhead (*Oncorhynchus mykiss*).

Modification Request Received

SCWA requests a modification to permit 1048 for takes of adult and juvenile California Coastal chinook associated with population studies, carcass counts, redd surveys, genetic analyses, and habitat quality evaluation. SCWA proposed to develop and implement a monitoring program to identify long-term population trends and stock size estimates that can be used to assist in the restoration of salmonid populations in the Russian River basin. Presently, permit 1048 authorizes intentional takes of adult and juvenile Central California Coast coho salmon and Central California Coast steelhead for projects within the Russian River basin. This requested modification would add intentional takes of adult and juvenile California Coastal chinook salmon to the SCWA permit.

Dated: March 11, 2002.

Phil Williams,

*Acting Chief, Endangered Species Division,
Office of Protected Resources, National
Marine Fisheries Service.*

[FR Doc. 02-6312 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-22-S

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

Announcement of the Initiation of Public Scoping for the Proposed Designation of the Northwestern Hawaiian Islands National Marine Sanctuary

AGENCY: National Marine Sanctuary Program (NMSP), National Ocean Service (NOS), National Oceanic and Atmospheric Administration (NOAA), Department of Commerce (DOC).

ACTION: Notice.

SUMMARY: On December 4, 2000, Executive Order 13178 established the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve, pursuant to the National Marine Sanctuaries Amendments Act of 2000. The Reserve extends approximately 1200 nautical miles long and 100 nautical miles wide. Pursuant to this Act and the Executive Order, NOAA initiated the process to designate the Reserve as a national marine sanctuary by issuing a notice of intent on January 19, 2001 (66 FR 5509). This notice announces the beginning of public scoping pursuant to the National Environmental Policy Act.

The public scoping process, including public scoping meetings, is intended to solicit information and comments on the range and significance of issues related to the designation and management of a Northwestern Hawaiian Islands National Marine Sanctuary. The results of this scoping process will assist NOAA in formulating alternatives for a draft management plan and draft environmental impact statement for the proposed designation. A separate notice containing times, dates, and locations for scoping meetings will be published in the **Federal Register** (and in various local media throughout Hawaii) at a later date, at least fifteen days before the first scoping meeting.

DATES AND ADDRESSES: The public scoping process will start on March 18, 2002, and end on Friday, May 3, 2002. Written comments may be sent to NWHI Coral Reef Ecosystem Reserve, 6700 Kalaniana'ole Highway, #215, Honolulu, Hawaii 96825; faxed to (808) 397-2662;

or emailed to nwhi@noaa.gov. Comments will be available for public review at the office address above. Summaries of public comments from initial scoping meetings will be available at hawaiireef.noaa.gov. Scoping meetings are expected to be held in April.

FOR FURTHER INFORMATION CONTACT:

'Aulani Wilhelm, (808) 397-2657, nwhi@noaa.gov.

SUPPLEMENTARY INFORMATION: The National Marine Sanctuaries Act (NMSA), 16 U.S.C. 1431 *et seq.*, authorizes the Secretary of Commerce (Secretary) to designate discrete areas of the marine environment as national marine sanctuaries to protect their special conservation, recreational, ecological, historical, cultural, archaeological, scientific, educational, or esthetic qualities. The NMSA is administered by the National Oceanic and Atmospheric Administration (NOAA) through the National Marine Sanctuary Program (NMSP).

On May 26, 2000, the Secretaries of Commerce and the Interior were directed to develop recommendations, working cooperatively with the State of Hawaii and consulting with the Western Pacific Fishery Management Council, for a new, coordinated management regime to increase protection of the coral reef ecosystem of the Northwestern Hawaiian Islands and provide for sustainable use of the area.

Public visioning sessions were held in Hawaii and in Washington, DC in July and August 2000. Over 430 individuals attended the visioning sessions; over 1,000 written comments were received. The results of the visioning sessions revealed a universally high regard for the NWHI, for a variety of reasons including values of biology, wilderness, culture, commerce/economy, scientific, education, and recreation. Threats that were identified included at-risk species, human intrusions and abuses, future intrusion and abuse, atmospheric and oceanic changes, invasive species, and extractive or invasive research.

In November 2000, the National Marine Sanctuaries Amendments Act of 2000 (Act), Public Law 106-513 was signed into law. Section 6(g) of the Act authorized the President, after consultation with the Governor of the State of Hawaii, to designate any Northwestern Hawaiian Islands coral reef or coral reef ecosystem as a coral reef reserve to be managed by the Secretary of Commerce. On December 4, 2000, Executive Order 13178 was issued establishing the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve), pursuant to the Act. The

purpose of the Reserve is to ensure the comprehensive, strong, and lasting protection of the coral reef ecosystem and related marine resource and species of the Northwestern Hawaiian Islands. The Reserve extends approximately 1200 nautical miles long and 100 nautical miles wide. The Reserve is adjacent to and seaward of the seaward boundaries of the State of Hawaii and the Midway Atoll National Wildlife Refuge, and overlays the Hawaiian Islands National Wildlife Refuge to the extent that the Refuge extends beyond the seaward boundaries of the State of Hawaii. The Executive Order contains a number of conservation measures that restrict certain activities throughout the Reserve. As part of the establishment of the Reserve, the Executive Order also created fifteen Reserve Preservation Areas (RPAs) in which all consumptive or extractive uses are prohibited, with limited exceptions.

Subsequent to issuance of Executive Order 13178, a thirty-day public comment period was held. During the comment period, seven public hearings were held throughout the main Hawaiian Islands and in Washington, DC to accept written and oral comments. Approximately 8,400 comments were received and included both original (about 500 letters) and form letter comments from around the country with a wide range of opinions.

After close of the comment period, Executive Order 13196 was issued on January 18, 2001, which revised certain conservation measures and RPAs, and finalized establishment of the Reserve. (Executive Orders 13178 and 13196 will hereafter be referred to as the Executive Order).

The Reserve provides immediate added protection and coordinated management for the NWHI coral reef ecosystem and marine environment pending designation of the Reserve as a national marine sanctuary. The Act directs the Secretary, until the reserve is designated as a National Marine Sanctuary, to manage the Reserve consistent with the purposes and policies of the National Marine Sanctuaries Act (NMSA). The Executive Order directs the Secretary to develop a Reserve Operations Plan (ROP) to govern the management of the Reserve to address priority issues (e.g., marine debris, research and monitoring, education, enforcement). The ROP will govern NOAA's management of the Reserve pending designation of a marine sanctuary and will be incorporated into a long-term sanctuary management plan upon successful completion of the designation process.

The Act and Executive Order require the Secretary to initiate the process to designate the Reserve as a National Marine Sanctuary under the applicable provisions of section 303 and 304 of the NMSA (16 U.S.C. 1433 and 1434). Sections 303 and 304 provide specific procedures and requirements for designating a sanctuary, including requiring the preparation of an environmental impact statement pursuant to the National Environmental Policy Act (NEPA). Designation is an open, public process with numerous opportunities for public input. In designating and managing the sanctuary, the Secretary shall also consider the advice and recommendations of the Reserve/Sanctuary Advisory Council established in March, 2001, pursuant to the Act and Executive Order. As part of the process, NOAA shall, in consultation with the Governor of the State of Hawaii, determine whether State waters should be included as part of the sanctuary.

By this notice, NOAA, on behalf of the Secretary, announces the initiation of scoping for the proposed NWHI sanctuary designation. Scoping is the initial process intended to solicit information and comments on the range and significance of issues related to the designation and management of a Northwestern Hawaiian Islands National Marine Sanctuary. The results of this scoping process will assist NOAA in formulating alternatives for a draft management plan and draft environmental impact statement for the proposed designation.

NOAA encourages the public and interested parties to submit (via mail, e-mail, or fax) comments and to attend public scoping meetings, which will be held in April. Specific dates and locations for scoping meetings will be provided in separate notices at least 15 days before the first scoping meeting.

Authority: 16 U.S.C. Section 1431 *et seq.*, Pub.L. 106-513.

Dated: March 12, 2002.
(Federal Domestic Assistance Catalog
Number 11.429 Marine Sanctuary Program)

Jamison S. Hawkins,

*Deputy Assistant Administrator for Ocean
Services and Coastal Zone Management.*
[FR Doc. 02-6470 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-08-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

Notice of Availability of the Draft Reserve Operations Plan for the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve for Public Comment

AGENCY: National Ocean Service (NOS), National Oceanic and Atmospheric Administration (NOAA), Department of Commerce (DOC).

ACTION: Notice; request for public comment.

SUMMARY: On December 4, 2000, and January 18, 2001, Executive Orders 13178 and 13196 (hereinafter Executive Order) were issued, establishing the Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve), pursuant to the National Marine Sanctuaries Amendments Act of 2000. The Reserve extends approximately 1200 nautical miles long and 100 nautical miles wide. Pursuant to the Executive Order, NOAA has prepared a draft Reserve Operations Plan, which provides a guide for management of the Reserve during a designation process that will consider the Northwestern Hawaiian Islands as a National Marine Sanctuary. This notice announces the availability of the draft Reserve Operations Plan for public review. After the close of the comment period, NOAA will consider the comments received and make necessary changes. A final Reserve Operations Plan is expected to be issued by Summer 2002.

DATES AND ADDRESSES: Comments on the draft Reserve Operations Plan must be received no later than May 17, 2002. Written comments may be sent to NWHI Coral Reef Ecosystem Reserve, 6700 Kalaniana'ole Highway, #215, Honolulu, Hawaii 96825; faxed to (808) 397-2662; or emailed to nwhi@noaa.gov. Comments will be available for public review at the office address above.

FOR FURTHER INFORMATION CONTACT:
"Aulani Wilhelm, (808) 397-2657,
nwhi@noaa.gov.

SUPPLEMENTARY INFORMATION: The Northwestern Hawaiian Islands Coral Reef Ecosystem Reserve (Reserve) was established by Executive Orders 13178 and 13196 (herein after Executive Order). Pursuant to the Executive Order, NOAA has prepared a draft Reserve Operations Plan, which provides a guide for management of the Reserve during a process that will consider the Northwestern Hawaiian Islands for designation as a National Marine Sanctuary. This notice announces the

availability of the draft Reserve Operations Plan for public review.

The Executive Order directs that the draft Reserve Operations Plan "shall be directed at priority issues and actions." The Executive Order also directs that the Reserve Operations Plan should address such issues as coordinated management among the agencies with relevant jurisdiction in the Northwestern Hawaiian Islands, clean up and prevention of marine debris, restoration of degraded or injured resources, research and education, enforcement and surveillance, identification and coordination with Native Hawaiian interests on cultural uses and locations, and designation of the Reserve as a National Marine Sanctuary.

In response to the Executive Order, NOS has prepared the draft Reserve Operations Plan, following templates used for the management plans of the National Marine Sanctuary Program. The document is composed of a set of function- and issue-oriented (as identified in the Executive Order) action plans, with supporting documentation. Each action plan focuses on strategies, and outlines what, who, why, when, and how different activities will be conducted. Following is a list of the action plans contained in the draft Reserve Operations Plan:

- **Operations:** includes interagency coordination, activity and area identification, Reserve/Sanctuary Advisory Council operations, development of fishing caps and permitting procedures, and infrastructure development;
- **Education:** encompasses all education, outreach, and interpretive projects;
- **Cultural Resources:** consists of all projects related to Native Hawaiian culture, uses, and locations;
- **Research and Monitoring:** contains all projects related to research and monitoring;
- **Mapping:** covers all projects related to developing charts and maps of the NWHI;
- **Restoration:** contains projects related to restoration;
- **Emergency Response and Damage Assessment:** covers projects related to contingency planning and response;
- **Marine Debris:** consists of projects related to the removal of marine debris from the NWHI;
- **Enforcement:** includes air and sea support for existing enforcement operations and expansion of a vessel monitoring system; and
- **Designation:** comprised of all projects related to the Sanctuary designation process.

The Reserve Operations Plan will provide a guide for management of the Reserve during a process that will consider the Northwestern Hawaiian Islands for designation as a National Marine Sanctuary. The designation process has been initiated (66 FR 5509). Information about the scoping process and its opportunities for public comment will be provided in a separate notice to the **Federal Register**.

Authority: Pub.L. 106-513; Executive Order 13178; and Executive Order 13196.

Dated: March 12, 2002.

Jamison S. Hawkins,

Deputy Assistant Administrator for Ocean Services and Coastal Zone Management.

[FR Doc. 02-6471 Filed 3-15-02; 8:45 am]

BILLING CODE 3510-08-U

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board; Notice of Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 26 & 27 March 2002.

Time(s) of Meeting: 0900-1700, 26 March 2002, 0900-1300, 27 March 2002.

Place: SAIC.

1. The Acquisition and Technology Panel, Army Science Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 26-27 March 2002. The meeting will be held at SAIC, 1710 SAIC Drive, McLean, VA. The meeting will begin at 0900hrs on the 26th and will end at approximately 1300hrs on the 27th. For further information, please contact Tom Conway—703-617-9438 or e-mail *Conway, Tom Civ AMCRDA01*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6341 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board; Notice of Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is

made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 19 & 20 March 2002.

Time(s) of Meeting: 0830-1700, 19 March 2002, 0800-1600, 20 March 2002.

Place: Institute of Defense Analysis.

1. *Agenda:* The Operations and Training Panel, Army Science Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 19-20 March 2002. The meeting will be held at the Institute for Defense Analysis' new building (4850 Mark Center Drive). The meeting will begin at 0830hrs on the 19th and will end at approximately 1600hrs on the 20th. For further information, please contact Maj. Coll S. Haddon—757-878-4694 or e-mail *HaddonC@atsc.army.mil*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6342 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board, Notice of Open Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 18 & 19 March 2002.

Time(s) of Meeting: 0800-1700, 18 March 2002, 0800-1700, 19 March 2002.

Place: Logistics Management Institute.

1. *Agenda:* The Logistics Panel of the Army Science Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 18-19 March 2002. The meeting will be held at the Logistics Management Institute. The meeting will begin at 0800hrs on the 18th and will end at approximately 1700hrs on the 19th. For further information, please contact Mike Hendricks—703-617-7048 or e-mail *Mike.hendricks@hqda.army.mil*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6343 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF DEFENSE

Department of the Army

Army Science Board; Notice of Opening Meeting

In accordance with section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), announcement is made of the following Committee Meeting:

Name of Committee: Army Science Board (ASB).

Date(s) of Meeting: 25 March 2002.

Time(s) of Meeting: 0800-1700.

Place: Institute for Defense Analysis.

1. *Agenda:* The Human Resources Panel of the Army Board FY02 Summer Study on "Affordability of the Objective Force" is holding a meeting on 25 March 2002. The meeting will be held at IDA, 4850 Mark Center Drive, Alexandria, VA 22311. The meeting will begin at 0800hrs and will end at approximately 1700hrs. For further information, please contact Dale Brazale—703-845-6800 or e-mail *DTINT@AOL.COM*.

Wayne Joyner,

Program Support Specialist, Army Science Board.

[FR Doc. 02-6344 Filed 3-15-02; 8:45 am]

BILLING CODE 3710-08-M

DEPARTMENT OF EDUCATION

Notice of Proposed Information Collection Requests

AGENCY: Department of Education.

ACTION: Notice of proposed information collection requests.

SUMMARY: The Leader, Regulatory Information Management, Office of the Chief Information Officer, invites comments on the proposed information collection requests as required by the Paperwork Reduction Act of 1995.

DATES: An emergency review has been requested in accordance with the Act (44 U.S.C. Chapter 3507 (j)), since public harm is reasonably likely to result if normal clearance procedures are followed. Approval by the Office of Management and Budget (OMB) has been requested by April 8, 2002.

ADDRESSES: Written comments regarding the emergency review should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer: Department of Education, Office of Management and Budget, 725 17th Street, NW, Room 10235, New Executive Office Building, Washington, DC 20503 or electronically mailed to

Internet address

Lauren.Wittenberg@omb.eop.gov or faxed to (202) 395-6974.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Director of OMB provide interested Federal agencies and the public an early opportunity to comment on information collection requests. The Office of Management and Budget (OMB) may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management, Office of the Chief Information Officer, publishes this notice containing proposed information collection requests at the beginning of the Departmental review of the information collection. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g., new, revision, extension, existing or reinstatement; (2) title; (3) summary of the collection; (4) description of the need for, and proposed use of, the information; (5) respondents and frequency of collection; and (6) reporting and/or recordkeeping burden. ED invites public comment.

The Department of Education is especially interested in public comment addressing the following issues: (1) Is this collection necessary to the proper functions of the Department; (2) will this information be processed and used in a timely manner; (3) is the estimate of burden accurate; (4) how might the Department enhance the quality, utility, and clarity of the information to be collected; and (5) how might the Department minimize the burden of this collection on respondents, including through the use of information technology.

Dated: March 13, 2002.

John Tressler,

Leader, Regulatory Information Management, Office of the Chief Information Officer.

Office of Elementary and Secondary Education

Type of Review: New.

Title: State Plan Application for the McKinney-Vento Homeless Assistance Act.

Abstract: State Education Agencies will submit information for a single State application to the Department to be able to receive formula grant funds under Title X Part C of the No Child Left

Behind Act of 2001 (NCLB). The purpose of the Education for Homeless Children and Youth Program is to improve the educational outcomes for children and youth in homeless situations. The statutes for this program are designed to ensure all homeless children and youth have equal access to public school education and for States and local educational agencies (LEAs) to review and revise policies and regulations to remove barriers to enrolling, attendance and academic achievement.

Additional Information: The Department of Education requests emergency clearance due to an unanticipated event in the signing of the law. This delay required the Office of Elementary and Secondary Education (OESE) to take time to review the statutes and determine what programs, as required by law, should be reviewed under a consolidated State application and what programs should be under a single State plan application. The McKinney-Vento Homeless Assistance Act was not required to be included in the consolidated plan application packet and OESE determined that it would be best to require States to submit a separate application plan. On March 6, 2002, the Department published in the **Federal Register** (Vol. 67, No. 44) a notice for the OESE consolidated applications with an anticipated date of May 28, 2002 for States to submit applications. This would necessitate mailing applications to States no later than mid-April, 2002. Without emergency processing, States will not have sufficient time to submit the requested single State application by the end of May and would face a hardship if they must wait to implement the required provisions of the NCLB legislation identified in this single State plan document.

Frequency: One time.

Affected Public: State, Local, or Tribal Gov't, SEAs or LEAs.

Reporting and Recordkeeping Hour Burden: Responses: 54.

Burden Hours: 1,080.

Requests for copies of the proposed information collection request should be directed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW., Room 4050, Regional Office Building 3, Washington, DC 20202-4651, *vivian.reese@ed.gov*, or should be electronically mailed to the Internet address *OCIO_RIMG@ed.gov*, or should be faxed to 202-708-9346.

Comments regarding burden and/or the collection activity requirements, contact Kathy Axt at (540) 776-7742 or via her Internet address *Kathy.Axt@ed.gov*. Individuals who use

a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6490 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

Submission for OMB Review; Comment Request

AGENCY: Department of Education.

SUMMARY: The Leader, Regulatory Information Management Group, Office of the Chief Information Officer invites comments on the submission for OMB review as required by the Paperwork Reduction Act of 1995.

DATES: Interested persons are invited to submit comments on or before April 17, 2002.

ADDRESSES: Written comments should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer, Department of Education, Office of Management and Budget, 725 17th Street, NW., Room 10202, New Executive Office Building, Washington, DC 20503 or should be electronically mailed to the Internet address *Lauren.Wittenberg@omb.eop.gov*.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Office of Management and Budget (OMB) provide interested Federal agencies and the public an early opportunity to comment on information collection requests. OMB may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management Group, Office of the Chief Information Officer, publishes that notice containing proposed information collection requests prior to submission of these requests to OMB. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g. new, revision, extension, existing or reinstatement; (2) Title; (3) Summary of the collection; (4) Description of the need for, and proposed use of, the information; (5) Respondents and frequency of collection; and (6) Reporting and/or Recordkeeping burden. OMB invites public comment.

Dated: March 12, 2002.

John Tressler,

*Leader, Regulatory Information Management,
Office of the Chief Information Officer.*

**Office of Special Education and
Rehabilitative Services**

Type of Review: Reinstatement.

Title: Special Education—Personnel
Preparation to Improve Services and
Results for Children with Disabilities.

Frequency: On Occasion, Annually.

Affected Public: Not-for-profit
institutions; Individuals or household;
State, Local, or Tribal Gov't, SEAs or
LEAs.

*Reporting and Recordkeeping Hour
Burden:*

Responses: 8,000.

Burden Hours: 152,500.

Abstract: The data collection proposed under this request is included in proposed regulations that would implement section 673(h) of the Individuals with Disabilities Education Act (IDEA) which requires that individuals who receive a scholarship through personnel preparation projects funded under the Act to subsequently provide special education and related services to children with disabilities (or, for leadership personnel, work in areas related to their preparation) for a period of two years for every year for which assistance was received. Scholarship recipients who do not satisfy their service obligation must repay all or part of the cost of their assistance in accordance with regulations issued by the Secretary. These proposed regulations would implement requirements governing, among other things, the service obligation for scholars, oversight by grantees, repayment (or "payback") of scholarship, and procedures for obtaining deferrals or exemptions from service or repayment obligations. In order for the Federal government to justify the expenditure of public funds under this program, certain data collections, recordkeeping, and documentation are necessary to ensure that goals of the program are achieved.

Requests for copies of the proposed information collection request may be accessed from <http://edicsweb.ed.gov>, or should be addressed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW., Room 4050, Regional Office Building 3, Washington, DC 20202-4651 or to the e-mail address vivian.reese@ed.gov. Requests may also be electronically mailed to the Internet address OCIO_RIMG@ed.gov or faxed to 202-708-9346. Please specify the complete title of the information collection when making your request.

Comments regarding burden and/or the collection activity requirements should be directed to Sheila Carey at (202) 708-6287 or via her Internet address Sheila.Carey@ed.gov.

Individuals who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6351 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

**Submission for OMB Review;
Comment Request**

AGENCY: Department of Education.

SUMMARY: The Leader, Regulatory Information Management Group, Office of the Chief Information Officer invites comments on the submission for OMB review as required by the Paperwork Reduction Act of 1995.

DATES: Interested persons are invited to submit comments on or before April 17, 2002.

ADDRESSES: Written comments should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer, Department of Education, Office of Management and Budget, 725 17th Street, NW, Room 10202, New Executive Office Building, Washington, DC 20503 or should be electronically mailed to the Internet address Lauren_Wittenberg@omb.eop.gov.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Office of Management and Budget (OMB) provide interested Federal agencies and the public an early opportunity to comment on information collection requests. OMB may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management Group, Office of the Chief Information Officer, publishes that notice containing proposed information collection requests prior to submission of these requests to OMB. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g. new, revision, extension, existing or reinstatement; (2) Title; (3) Summary of the collection; (4) Description of the need for, and

proposed use of, the information; (5) Respondents and frequency of collection; and (6) Reporting and/or Recordkeeping burden. OMB invites public comment.

Dated: March 12, 2002.

John Tressler,

*Leader, Regulatory Information Management,
Office of the Chief Information Officer.*

Student Financial Assistance

Type of Review: New.

Title: Experimental Sites Initiative—
Data Collection Instrument.

Frequency: Annually.

Affected Public: Individuals or households; Not-for-profit institutions; State, Local, or Tribal Gov't, SEAs or LEAs.

*Reporting and Recordkeeping Hour
Burden:*

Responses: 150.

Burden Hours: 1,650.

Abstract: This data collection instrument will be used to collect specific information/performance data for analysis of nine experiments. This effort will assist the U.S. Department of Education/Student Financial Assistance (ED/SFA) in obtaining and compiling information to help determine change in the administration and delivery of Title IV programs. The experiments cover major financial aid processes.

Requests for copies of the proposed information collection request may be accessed from <http://edicsweb.ed.gov>, or should be addressed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW, Room 4050, Regional Office Building 3, Washington, DC 20202-4651 or to the e-mail address vivian.reese@ed.gov. Requests may also be electronically mailed to the Internet address OCIO_RIMG@ed.gov or faxed to 202-708-9346. Please specify the complete title of the information collection when making your request.

Comments regarding burden and/or the collection activity requirements should be directed to Joseph Schubart at (202) 708-9266 or via his Internet address Joe.Schubart@ed.gov. Individuals who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6488 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

**Submission for OMB Review;
Comment Request**

AGENCY: Department of Education.

SUMMARY: The Leader, Regulatory Information Management Group, Office of the Chief Information Officer invites comments on the submission for OMB review as required by the Paperwork Reduction Act of 1995.

DATES: Interested persons are invited to submit comments on or before April 17, 2002.

ADDRESSES: Written comments should be addressed to the Office of Information and Regulatory Affairs, Attention: Lauren Wittenberg, Desk Officer, Department of Education, Office of Management and Budget, 725 17th Street, NW., Room 10202, New Executive Office Building, Washington, DC 20503 or should be electronically mailed to the Internet address Lauren_Wittenberg@omb.eop.gov.

SUPPLEMENTARY INFORMATION: Section 3506 of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) requires that the Office of Management and Budget (OMB) provide interested Federal agencies and the public an early opportunity to comment on information collection requests. OMB may amend or waive the requirement for public consultation to the extent that public participation in the approval process would defeat the purpose of the information collection, violate State or Federal law, or substantially interfere with any agency's ability to perform its statutory obligations. The Leader, Regulatory Information Management Group, Office of the Chief Information Officer, publishes that notice containing proposed information collection requests prior to submission of these requests to OMB. Each proposed information collection, grouped by office, contains the following: (1) Type of review requested, e.g. new, revision, extension, existing or reinstatement; (2) title; (3) summary of the collection; (4) description of the need for, and proposed use of, the information; (5) respondents and frequency of collection; and (6) Reporting and/or Recordkeeping burden. OMB invites public comment.

Dated: March 13, 2002.

John Tressler,

Leader, Regulatory Information Management, Office of the Chief Information Officer.

Student Financial Assistance

Type of Review: Revision.

Title: Federal Family Education Loan (FFEL), Direct Loan, and Perkins Loan Discharge Applications.

Frequency: One time.

Affected Public: Individuals or household.

Reporting and Recordkeeping Hour Burden:

Responses: 70,200.

Burden Hours: 35,100.

Abstract: These forms will serve as the means of collecting the information necessary to determine whether a FFEL or Direct Loan borrower qualifies for a loan discharge based on total and permanent disability, school closure, false certification of student eligibility, or unauthorized signature. The school closure discharge application may also be used by Perkins Loan borrowers applying for a closed school discharge.

Requests for copies of the proposed information collection request may be accessed from <http://edicsweb.ed.gov>, or should be addressed to Vivian Reese, Department of Education, 400 Maryland Avenue, SW., Room 4050, Regional Office Building 3, Washington, DC 20202-4651 or to the e-mail address vivian.reese@ed.gov. Requests may also be electronically mailed to the Internet address OCIO_RIMG@ed.gov or faxed to 202-708-9346. Please specify the complete title of the information collection when making your request.

Comments regarding burden and/or the collection activity requirements should be directed to Joseph Schubart at (202) 708-9266 or via his Internet address Joe.Schubart@ed.gov. Individuals who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

[FR Doc. 02-6489 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-P

DEPARTMENT OF EDUCATION

Implementation of the Rehabilitation Act of 1973, as Amended

AGENCY: Office of Special Education and Rehabilitative Services, Department of Education.

ACTION: Notice of public meetings and request for written comments.

SUMMARY: The Assistant Secretary announces a series of public meetings and invites written comments on the programs administered by the Office of Special Education and Rehabilitative Services (OSERS) under the Rehabilitation Act of 1973, as amended (the Act). During the public meetings and through the submission of written comments, we encourage individuals to comment on how well the objectives of the Act are being accomplished and on any barriers to the effective implementation of the Act. The purpose of these meetings and solicitation of written comments is to provide feedback to OSERS about the

implementation of the Rehabilitation Act of 1973, as amended.

Public Meetings

DATES, TIMES, AND ADDRESSES: We will hold public meetings according to the following schedule:

1. Date: March 19, 2002, Time: 1 p.m. to 6 p.m., Location: Metropolitan Hotel, Lexington Avenue and 51st Street, New York City, NY.

2. Date: March 21, 2002, Time: 12:30 p.m. to 6:00 p.m., Location: Atlanta Marriott Marquis, 265 Peachtree Center Avenue, Atlanta, GA.

3. Date: March 25, 2002, Time: 10 a.m. to 5 p.m., Location: Holiday Inn O'Hare, 5440 North River Road, Rosemont, IL.

4. Date: April 18, 2002, Time: 12:30 p.m. to 5:30 p.m., Location: Elihu Harris State Office Building, 1st Floor Auditorium, 1515 Clay Street, Oakland, CA.

5. Date: May 9, 2002, Time: 12:30 p.m. to 6 p.m., Location: Bachman Therapeutic Recreation Center, 2750 Bachman Drive, Dallas, Texas.

6. Date: June 19, 2002, Time: 10 a.m. to 4 p.m., Location: U.S. Department of Education, Barnard Auditorium, 400 Maryland Ave, SW., Washington, DC.

Participants: Those who wish to present comments on the implementation of the Act at one of the public meetings must reserve time on the agenda for that meeting by contacting the individuals identified under **RESERVATIONS AND ADDITIONAL MEETING INFORMATION**. Reservations for presenting comments will be accepted on a first-come, first-served basis. Given the expected number of individuals interested in providing comments at the meetings, reservations for presenting comments should be made as soon as possible.

Participants will be allowed approximately 5 to 7 minutes to present their comments, depending upon the number of individuals who reserve time on the agenda. At the meeting, participants also are encouraged to submit two written copies of their comments. **RESERVATIONS AND ADDITIONAL MEETING INFORMATION:** All individuals attending the public meetings, including those presenting comments, must make reservations by contacting the following individuals:

New York: Richard Anderson, U.S. Department of Education, Rehabilitation Services Administration, Region II, c/o NYC Board of Education, 65 Court Street, 12th Floor, Brooklyn, NY 11201; (voice) (718) 935-5650; (fax) (718) 935-5584; (Federal Information Relay

Service) 1-800-877-8339; (e-mail) richard.anderson@ed.gov.

Atlanta: Diane McCuen, Assistant Regional Commissioner, U.S. Department of Education, Rehabilitation Services Administration, Region IV, 61 Forsyth Street, Atlanta, GA 30303; (voice) (404) 562-6330; (fax) (404) 562-6346; (TTY) (404) 562-6347; (e-mail) diane.mccuen@ed.gov.

Chicago: Kathleen Niemi, U.S. Department of Education, Rehabilitation Services Administration, 111 North Canal Street, Suite 1048, Chicago, IL 60606-7204; (voice) (312) 886-8623; (fax) (312) 353-8623; (Federal Information Relay Service) 1-800-877-8339; (e-mail) kathleen.niemi@ed.gov.

Oakland: Gilbert "Doc" Williams, Regional Commissioner, U.S. Department of Education, Rehabilitation Services Administration, Region IX, 50 United Nations Plaza, San Francisco, CA 94102-4987; (voice) (415) 556-4070; (fax) (415) 437-7848; (TTY) (415) 437-7845; (e-mail) gilbert.williams@ed.gov.

Dallas: Michael Evans, U.S. Department of Education, Rehabilitation Services Administration, Region VI, 1999 Bryan Street, Dallas, TX 75201-6817; (voice) (214) 880-4927; (fax) (214) 880-4931; (TTY) (214) 880-4933; (e-mail) michael.evans@ed.gov.

Washington, DC: Tammy Nelson, U.S. Department of Education, Rehabilitation Services Administration, 400 Maryland Avenue, SW., room 3214, Mary E. Switzer Building, Washington, DC 20202-2531; (voice) (202) 205-9005; (fax) (202) 260-7527; (TTY) (202) 205-5538; (e-mail) tammy.nelson@ed.gov.

In addition to making reservations, individuals attending any of the public meetings, for security purposes, must be prepared to show photo identification in order to enter the meeting location.

Assistance to Individuals With Disabilities at the Public Meetings

The meeting rooms and proceedings will be accessible to individuals with disabilities. In addition, when making reservations, anyone presenting comments at or attending a meeting who needs special accommodations, such as sign language interpreters, Braille materials, and communication access real-time transcription, should inform the previously listed individual of his or her specific accessibility needs. You should make requests for accommodations at least 10 working days prior to the scheduled meeting date. Although we will attempt to meet a request we receive after that date, we may not be able to make available the requested auxiliary aid or service because of insufficient time to arrange it.

Request for Written Comments

In addition to soliciting input during the public meetings, we invite the public to submit written comments on the Act to assist OSERS in identifying issues relating to the effective implementation of the Rehabilitation Act of 1973, as amended.

DATES: We would like to receive your written comments on the Act by June 30, 2002.

ADDRESSES: Submit all comments to Joanne Wilson, Commissioner, Rehabilitation Services Administration, using one of the following methods:

1. *Internet.* We encourage you to send your comments through the Internet to the following address: http://www.ed.gov/offices/OSERS/RSA/Policy/Legislation/rehabact_comments.html.

2. *Mail.* You may submit your comments to Commissioner Wilson at U.S. Department of Education, 400 Maryland Avenue, SW., room 3028 Mary E. Switzer Building, Washington, DC 20202-2531.

3. *Facsimile.* You may submit comments by facsimile at (202) 205-9252 (main OSERS fax).

Written and Public Comments

Participants in the public meetings and individuals submitting written comments to OSERS are encouraged to comment on any of the provisions of the Act—titles I, II, III, VI, VII, and section 509—for which OSERS is responsible. We are particularly interested in comments from persons with disabilities, their family members and advocates, and those entities and individuals serving persons with disabilities under the Act.

FOR FURTHER INFORMATION CONTACT: Beverlee Stafford, U.S. Department of Education, Rehabilitation Services Administration, 400 Maryland Avenue, SW., room 3213, Mary E. Switzer Building, Washington, DC 20202-2550. Telephone (202) 205-8831 or via Internet: beverlee.stafford@ed.gov. If you use a telecommunications device for the deaf, you may call (202) 205-5538.

Individuals with disabilities may obtain a copy of this notice in an alternative format (e.g., Braille, large print, audiotape, or computer diskette) on request to the contact person listed in the previous paragraph.

Availability of Copies of the Act: You may obtain an electronic copy of the Act on the Internet at the following site: <http://www.ed.gov/offices/OSERS/RSA/Policy/Legislation/rehabact.doc>.

We encourage individuals who need copies of the Act to obtain copies via the Internet. However, for those individuals

who are unable to access the Internet and are attending one of the public meetings, copies of the Act are available by contacting the appropriate individual identified under **RESERVATIONS AND ADDITIONAL MEETING INFORMATION**. Other individuals who are unable to access the Internet may obtain a copy of the Act by calling (202) 205-8299.

Individuals with disabilities may obtain a copy of the Act in an alternative format (e.g., Braille, large print, audiotape, or computer diskette) on request to the contact number listed in the previous paragraph.

SUPPLEMENTARY INFORMATION

Background and Description of the Act

The Act (29 U.S.C. 701 *et seq.*) was reauthorized on August 7, 1998, as title IV of the Workforce Investment Act of 1998, Pub. L. 105-220. Section 2 of the Act specifies that the purposes of the Act are to—

- Empower individuals with disabilities to maximize employment, economic self-sufficiency, independence, and inclusion and integration into society, through—statewide workforce investment systems (under title I of the Workforce Investment Act of 1998) that include, as integral components, comprehensive and coordinated state-of-the-art programs of vocational rehabilitation; independent living centers and services; research; training; demonstration projects; and the guarantee of equal opportunity; and

- Ensure that the Federal Government plays a leadership role in promoting the employment of individuals with disabilities, especially individuals with significant disabilities, and in assisting States and providers of services in fulfilling the aspirations of those individuals with disabilities for meaningful and gainful employment and independent living.

The Act includes the following seven titles:

Title I of the Act establishes the State Vocational Rehabilitation Services Program, which supports the Federal-State partnership for providing vocational rehabilitation services to individuals with disabilities seeking to achieve employment in the integrated labor market. The Act requires that, in the event services cannot be provided to all eligible individuals with disabilities who apply, States must give priority to individuals with the most significant disabilities. Each State is required to determine which individuals are "individuals with the most significant disabilities" and, therefore, given a priority for services in that State.

Additionally, each State vocational rehabilitation agency that is not a consumer-controlled independent commission primarily concerned with rehabilitation is also required to establish a State Rehabilitation Council (SRC) to review, analyze, and advise the vocational rehabilitation agency regarding the performance of its responsibilities under the Act and to work in partnership with the vocational rehabilitation agency in, among other things, developing the vocational rehabilitation agency's goals and priorities and evaluating the effectiveness of the vocational rehabilitation program. Given the composition requirements of the SRC, the SRC ensures that individuals with disabilities and other stakeholders have input in the vocational rehabilitation agency's policies and practices.

Title I of the Act also includes the authorization for the Client Assistance Program and the American Indian Vocational Rehabilitation Services Program. The American Indian Vocational Rehabilitation Services Program provides discretionary grants to governing bodies of Indian Tribes to establish projects that serve American Indians with disabilities on or near reservations. The Client Assistance Program provides formula grants to States for information, referral, advice, and advocacy services to individuals with disabilities who are applying for or receiving services funded under the Act.

Title II of the Act establishes NIDRR and authorizes research and related activities. NIDRR administers a program of rehabilitation research, including rehabilitation research and training centers, rehabilitation engineering research centers, research and demonstration projects, field-initiated projects, utilization and dissemination projects, fellowships, and research training grants.

Title III authorizes personnel training programs and service projects. Training grants are authorized to assist in increasing the number and skills of qualified personnel who provide services to individuals with disabilities. The training program supports pre-service training at degree-granting institutions, experimental and innovative training, continuing education programs, in-service training for personnel of State vocational rehabilitation agencies, and training of interpreters for individuals who are deaf or hard-of-hearing and individuals who are deaf-blind.

Title III also authorizes projects for migrants and seasonal farmworkers, recreational programs for individuals with disabilities, parent training, client

choice demonstrations, and special demonstration programs.

Title IV of the Act establishes the National Council on Disability. The National Council on Disability is an independent Federal agency whose duties include providing advice to Congress and the President on the development of programs under the Act and reviewing and evaluating, on a continuing basis, all policies and programs for individuals with disabilities conducted or assisted by the Federal Government.

Section 509 authorizes the Protection and Advocacy of Individual Rights Program, which supports a system in each State to protect the human and legal rights of individuals with disabilities who need services that are beyond the scope of the Client Assistance Program and who are not eligible for services from other protection and advocacy programs.

Title VI of the Act authorizes the Projects With Industry and Supported Employment State Grants programs. The primary goal of the discretionary Projects With Industry grant program is to expand job opportunities for individuals with disabilities in the competitive labor market. In order to develop a partnership between business, industry, labor, and the rehabilitation community, each project is required to have a Business Advisory Council to provide advice on available jobs and training requirements.

Supported Employment State Grants is a formula grant program to assist States in developing collaborative programs with public agencies and nonprofit organizations to provide training and other services leading to supported employment for individuals with the most significant disabilities.

Title VII of the Act authorizes funding in Chapter 1 for comprehensive services for independent living and independent living centers, and in Chapter 2 for independent living services for older persons who are blind or have a significant visual impairment. Each State must establish a State Independent Living Council that jointly prepares and submits the required State plan for Chapter 1 independent living services and the State's network of centers for independent living.

Electronic Access to This Document

You may view this document, as well as all other Department of Education documents published in the **Federal Register**, in text or Adobe Portable Document Format (PDF) on the Internet at the following site: www.ed.gov/legislation/FedRegister.

To use PDF you must have Adobe Acrobat Reader, which is available free at this site. If you have questions about using PDF, call the U.S. Government Printing Office (GPO), toll free, at 1-888-293-6498; or in the Washington, DC, area at (202) 512-1530.

Note: The official version of this document is the document published in the **Federal Register**. Free Internet access to the official edition of the **Federal Register** and the Code of Federal Regulations is available on GPO Access at: <http://www.access.gpo.gov/nara/index.html>.

Program Authority: 29 U.S.C. 701, *et seq.*

Dated: March 14, 2002.

Loretta L. Petty,

Acting Assistant Secretary for Special Education and, Rehabilitative Services.

[FR Doc. 02-6536 Filed 3-15-02; 8:45 am]

BILLING CODE 4000-01-U

DEPARTMENT OF ENERGY

[Docket No. EA-186-A]

Application To Export Electric Energy; New England Power Pool

AGENCY: Office of Fossil Energy, DOE.

ACTION: Notice of application.

SUMMARY: The New England Power Pool (NEPOOL) has applied for authority to transmit electric energy, on an emergency basis, from the United States to the Province of New Brunswick, Canada, pursuant to section 202(e) of the Federal Power Act.

DATES: Comments, protests or requests to intervene must be submitted on or before April 17, 2002.

ADDRESSES: Comments, protests or requests to intervene should be addressed as follows: Office of Coal & Power Import/Export (FE-27), Office of Fossil Energy, U.S. Department of Energy, 1000 Independence Avenue, SW., Washington, DC 20585-0350 (FAX 202-287-5736).

FOR FURTHER INFORMATION CONTACT: Ellen Russell (Program Office) 202-586-9624 or Michael Skinker (Program Attorney) 202-586-2793.

SUPPLEMENTARY INFORMATION: Exports of electricity from the United States to a foreign country are regulated and require authorization under section 202(e) of the Federal Power Act (FPA) (16 U.S.C. 824a(e)).

On August 26, 1998, the Office of Fossil Energy (FE) of the Department of Energy (DOE) authorized NEPOOL, a collection of 215 electric utilities, power marketers, and other entities that are engaged in, or propose to engage in, the electric power business in New

England, to export electric energy to Hydro Quebec, the provincial electric utility of the Province of Quebec. In Order EA-186, FE authorized NEPOOL to export electric energy to Hydro Quebec in response to emergency requests for electric supply by Hydro Quebec and only over the 345-kV (operated at 120-kV) facilities owned and operated by the Joint Owners of the Highgate Project located at Highgate, Vermont, and authorized by Presidential Permit PP-82.

On January 25, 2002, FE received an application from NEPOOL to transmit electric energy to the New Brunswick electric system using the existing 345,000-volt transmission line owned by Maine Electric Power Company (MEPCO) at Houlton, Maine. The construction, operation, maintenance, and connection of the MEPCO international transmission facilities was authorized on July 25, 1970, in Presidential Permit PP-43.

The request of NEPOOL for an authorization to make emergency deliveries of up to 700 MW to the New Brunswick system is not in response to a declared emergency situation. Rather, the NEPOOL request is intended to give NEPOOL the ability to respond without delay to any future requests for emergency assistance by New Brunswick. Should such a request for emergency assistance be made, NEPOOL proposes to transmit electric energy to Canada that is surplus to the New England region as determined by the New England Independent System Operator (ISO-NE) which is the Control Area Operator for New England and the entity responsible for scheduling transmission service over virtually all of the bulk power transmission facilities in New England.

In this proceeding, DOE specifically seeks comment on NEPOOL's request to export electric energy at a rate of transmission of up to 700 MW. Studies currently on file with DOE limit exports on the MEPCO transmission line to a transmission rate of 500 MW.

Procedural Matters: Any person desiring to become a party to this proceeding or to be heard by filing comments or protests to this application should file a petition to intervene, comment or protest at the address provided above in accordance with §§ 385.211 or 385.214 of the FERC's Rules of Practice and Procedures (18 CFR 385.211, 385.214). Fifteen copies of each petition and protest should be filed with the DOE on or before the date listed above.

Comments on the NEPOOL request to export to Canada should be clearly marked with Docket EA-186-A.

Additional copies are to be filed directly with Paul B. Shortley, Chair, NEPOOL Reliability Committee, c/o ISO New England Inc., One Sullivan Road, Holyoke, MA 01040-2841 and David T. Doot, Esq., NEPOOL Secretary, c/o Day, Berry & Howard, LLP, CityPlace I, Hartford, CT 0603-3499.

A final decision will be made on this application after the environmental impacts have been evaluated pursuant to the National Environmental Policy Act of 1969, and a determination is made by the DOE that the proposed action will not adversely impact on the reliability of the U.S. electric power supply system.

Copies of this application will be made available, upon request, for public inspection and copying at the address provided above or by accessing the Fossil Energy Home Page at <http://www.fe.doe.gov>. Upon reaching the Fossil Energy Home page, select "Electricity Regulation" and then "Pending Procedures" from the options menus.

Issued in Washington, DC, on March 11, 2002.

Anthony J. Como,

Deputy Director, Electric Power Regulation, Office of Coal & Power Import/Export, Office of Coal & Power Systems, Office of Fossil Energy.

[FR Doc. 02-6424 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

Environmental Management Site-Specific Advisory Board, Rocky Flats

AGENCY: Department of Energy.

ACTION: Notice of open meeting.

SUMMARY: This notice announces a meeting of the Environmental Management Site-Specific Advisory Board (EM SSAB), Rocky Flats. The Federal Advisory Committee Act (Pub. L. No. 92-463, 86 Stat. 770) requires that public notice of these meetings be announced in the **Federal Register**.

DATES: Thursday, April 4, 2002, 6 p.m. to 9:30 p.m.

ADDRESSES: Jefferson County Airport Terminal Building, Mount Evans Room, 11755 Airport Way, Broomfield, CO.

FOR FURTHER INFORMATION CONTACT: Ken Korkia, Board/Staff Coordinator, Rocky Flats Citizens Advisory Board, 9035 North Wadsworth Parkway, Suite 2250, Westminster, CO, 80021; telephone (303) 420-7855; fax (303) 420-7579.

SUPPLEMENTARY INFORMATION:

Purpose of the Board: The purpose of the Board is to make recommendations

to DOE and its regulators in the areas of environmental restoration, waste management, and related activities.

Tentative Agenda:

1. Quarterly update by representative from the Colorado Department of Public Health and Environment.

2. Status report on plutonium disposition.

3. Presentation and discussion on surface soil contamination.

4. Other Board business may be conducted as necessary.

Public Participation: The meeting is open to the public. Written statements may be filed with the Board either before or after the meeting. Individuals who wish to make oral statements pertaining to agenda items should contact Ken Korkia at the address or telephone number listed above. Requests must be received at least five days prior to the meeting and reasonable provisions will be made to include the presentation in the agenda. The Deputy Designated Federal Officer is empowered to conduct the meeting in a fashion that will facilitate the orderly conduct of business. Each individual wishing to make public comment will be provided a maximum of five minutes to present their comments.

Minutes: The minutes of this meeting will be available for public review and copying at the Public Reading Room located at the Office of the Rocky Flats Citizens Advisory Board, 9035 North Wadsworth Parkway, Suite 2250, Westminster, CO 80021; telephone (303) 420-7855. Hours of operations for the Public Reading Room are 9 a.m. to 4 p.m., Monday-Friday, except Federal holidays. Minutes will also be made available by writing or calling Deb Thompson at the address or telephone number listed above.

Issued at Washington, DC, on March 13, 2002.

Rachel M. Samuel,

Deputy Advisory Committee Management Officer.

[FR Doc. 02-6425 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

Nuclear Energy Research Advisory Committee

AGENCY: Department of Energy.

ACTION: Notice of open meeting.

SUMMARY: This notice announces a meeting of the Nuclear Energy Research Advisory Committee. The Federal Advisory Committee Act (Pub. L. No. 92-463, 86 Stat. 770), requires that

public notice of the meetings be announced in the **Federal Register**.

DATES: Monday, April 15, 2002, 10:00 am to 5:30 pm and Tuesday, April 16, 2002, 9 a.m. 12:30 p.m.

ADDRESSES: Crystal City Marriott, 1999 Jefferson Davis Highway, Arlington, VA 22202.

FOR FURTHER INFORMATION CONTACT: Dr. Norton Haberman, Designated Federal Officer, Nuclear Energy Research Advisory Committee, U.S. Department of Energy, NE-1, 1000 Independence Avenue, SW., Washington, DC 20585, Telephone Number 202.586.0136, e-mail: Norton.Haberman@hq.doe.gov.

SUPPLEMENTARY INFORMATION:

Purpose of the Meeting: To provide advice to the Director of the Office of Nuclear Energy, Science and Technology (NE) of the Department of Energy on the many complex planning, scientific and technical issues that arise in the development and implementation of the Nuclear Energy research program.

Tentative Agenda

Monday, April 15, 2002

Welcome remarks.
Status of Nuclear Energy's FY 2003 Budget Request.

Report of Advanced Nuclear Transformation Technology Subcommittee.

Report of Subcommittee on Generation IV Technology Planning.
Report of Joint DOE/EPA Task Force on Nuclear Energy and Clean Air.

Tuesday, April 16, 2002

NASA's Nuclear Initiative.
Report of PNNL/University of Maryland CO₂ Studies.

Public comment period.
Public Participation: The day and a half meeting is open to the public on a

first-come, first-serve basis because of limited seating. Written statements may be filed with the committee before or after the meeting. Members of the public who wish to make oral statements pertaining to agenda items should contact Norton Haberman at the address or telephone listed above. Requests to make oral statements must be made and received five days prior to the meeting; reasonable provision will be made to include the statement in the agenda. The Chair of the committee is empowered to conduct the meeting in a fashion that will facilitate the orderly conduct of business.

Minutes: The minutes of this meeting will be available for public review and copying at the Freedom of Information Reading Room, 1E-190, Forrestal Building, 1000 Independence Avenue, SW., Washington, DC, between 9 a.m. and 4 p.m., Monday through Friday, except holidays.

Issued in Washington, DC on March 13, 2002.

Rachel M. Samuel,

Deputy Advisory Committee Management Officer.

[FR Doc. 02-6426 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY

[FE Docket Nos. 00-60-NG, 02-03-NG, 02-04-NG, 97-70-NG, and 02-05-NG]

Office of Fossil Energy; Dominion Exploration Canada Ltd., Domcan Boundary Corp., Petrocom Energy Group, Ltd., Enbridge Services Inc., Select Energy New York, Inc. (Formerly Niagara Mohawk Energy Marketing, Inc.), Gasoducto Rosarito, S. DE R.L. DE C. V.; Orders Granting and Amending Authority To Import and Export Natural Gas

AGENCY: Office of Fossil Energy, DOE.

ACTION: Notice of orders.

SUMMARY: The Office of Fossil Energy (FE) of the Department of Energy gives notice that during February 2002, it issued Orders granting and amending authority to import and export natural gas. These Orders are summarized in the attached appendix and may be found on the FE Web site at <http://www.fe.doe.gov> (select gas regulation), or on the electronic bulletin board at (202) 586-7853. They are also available for inspection and copying in the Office of Natural Gas & Petroleum Import & Export Activities, Docket Room 3E-033, Forrestal Building, 1000 Independence Avenue, SW., Washington, DC 20585, (202) 586-9478. The Docket Room is open between the hours of 8 a.m. and 4:30 p.m., Monday through Friday, except Federal holidays.

Issued in Washington, DC, on March 12, 2002.

Yvonne Caudillo,

Acting Manager, Natural Gas Regulation, Office of Natural Gas & Petroleum Import & Export Activities, Office of Fossil Energy.

Appendix

**ORDERS GRANTING AND AMENDING IMPORT/EXPORT AUTHORIZATIONS
DOE/FE AUTHORITY**

Order No.	Date issued	Importer/Exporter FE Docket No.	Import volume	Export volume	Comments
1626-A	2-8-02	Dominion Exploration Canada Ltd. Domcan Boundary Corp., 00-60-NG.	.....	.....	Amendment to blanket import authority changing managing partner of the partnership.
1755	02-13-02	Petrocom Energy Group, Ltd., 02-03-NG.	7.3 Bcf, 7.3 Bcf	7.3 Bcf, 7.3 Bcf	Import and export natural gas from and to Canada, and import and export natural gas from and to Mexico, beginning on February 14, 2002, and extending through February 13, 2004.
1756	02-21-02	Enbridge Services Inc., 02-04-NG	200 Bcf	200 Bcf	Import and export natural gas from and to Canada, beginning on March 1, 2002, and extending through February 29, 2004.
1303-B	02-21-02	Select Energy New York, Inc. (Formerly Niagara Mohawk Energy Marketing, Inc.), 97-70-NG.	.....	.....	Amendment to blanket import and export authority reflecting name change.

ORDERS GRANTING AND AMENDING IMPORT/EXPORT AUTHORIZATIONS—Continued
DOE/FE AUTHORITY

Order No.	Date issued	Importer/Exporter FE Docket No.	Import volume	Export volume	Comments
1757	02-26-02	Gasoducto Rosarito, S. de C. V., 02-05-NG.	.....	155 Bcf	Export natural gas to Mexico, beginning on April 1, 2002, and extending through March 31, 2004.

[FR Doc. 02-6423 Filed 3-15-02; 8:45 am]

BILLING CODE 6450-01-P

DEPARTMENT OF ENERGY**Federal Energy Regulatory Commission**

[Docket No. EG01-278-000]

Conectiv Bethlehem, Inc.; Notice of Withdrawal of Filing

March 12, 2002.

Take notice that on January 7, 2002, Conectiv Bethlehem, Inc. (CBI) tendered for filing with the Federal Energy Regulatory Commission (Commission), a letter withdrawing its Notice of Intent to No Longer Maintain Exempt Wholesale Generator Status. CBI has decided to maintain its Electric Wholesale Generator (EWG) status.

Copies of the filing were served upon the official service list in this proceeding and the affected state commissions, including the Pennsylvania Public Utility Commission.

Any person desiring to intervene or to protest this filing should file with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214). Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a motion to intervene. All such motions or protests should be filed on or before the comment date, and, to the extent applicable, must be served on the applicant and on any other person designated on the official service list. This filing is available for review at the Commission or may be viewed on the Commission's web site at <http://www.ferc.gov> using the "RIMS" link, select "Docket #" and follow the instructions (call 202-208-2222 for assistance). Protests and interventions may be filed electronically via the Internet in lieu of paper; see 18 CFR 385.2001(a)(1)(iii) and the instructions

on the Commission's web site under the "e-Filing" link.

Comment Date: March 22, 2002.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6433 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY**Federal Energy Regulatory Commission**

[Docket No. ER02-694-000]

Duke Energy Hot Spring, LLC; Notice of Issuance of Order

March 12, 2002.

Duke Energy Hot Spring, LLC (Duke Hot Spring) submitted for filing a tariff under which Duke Hot Spring will engage in the sales of energy, capacity and ancillary services at market-based rates and for the reassignment of transmission capacity. Duke Hot Spring also requested waiver of various Commission regulations. In particular, Duke Hot Spring requested that the Commission grant blanket approval under 18 CFR Part 34 of all future issuances of securities and assumptions of liability by Duke Hot Spring.

On February 28, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—Central, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by Duke Hot Spring should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, Duke Hot Spring is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate

purposes of Duke Hot Spring, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of Duke Hot Spring's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE., Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6437 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY**Federal Energy Regulatory Commission**

[Docket No. ER02-723-000]

Emera Energy Service, Inc.; Notice of Issuance of Order

March 12, 2002.

Emera Energy Service, Inc. (EES) submitted for filing a rate schedule under which EES will engage in the sale of electric energy and capacity at market-based rates. EES also requested waiver of various Commission regulations. In particular, EES requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EES.

On March 1, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East,

granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EES should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EES is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EES, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of EES's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6438 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-783-000]

EPCOR Merchant and Capital (US) Inc.; Notice of Issuance of Order

March 12, 2002.

EPCOR Merchant and Capital (US) Inc. (EPCOR) submitted for filing a rate schedule under which EPCOR will engage in the sales of energy, capacity

and certain ancillary services at market-based rates and for the reassignment of transmission capacity. EPCOR also requested waiver of various Commission regulations. In particular, EPCOR requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EPCOR.

On March 1, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EPCOR should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EPCOR is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EPCOR, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of EPCOR's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6440 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-852-000]

EPCOR Power Development, Inc.; Notice of Issuance of Order

March 12, 2002.

EPCOR Power Development, Inc. (EPCOR Power) submitted for filing a rate schedule under which EPCOR Power will engage in the sales of energy, capacity and certain ancillary services at market-based rates and for the reassignment of transmission capacity. EPCOR Power also requested waiver of various Commission regulations. In particular, EPCOR Power requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EPCOR Power.

On March 6, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EPCOR Power should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EPCOR Power is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EPCOR Power, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of EPCOR Power's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 5, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm>

(call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6441 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-855-000]

EPDC, Inc.; Notice of Issuance of Order

March 12, 2002.

EPDC, Inc. (EPDC) submitted for filing a rate schedule under which EPDC will engage in the sales of energy, capacity and certain ancillary services at market-based rates and for the reassignment of transmission capacity. EPDC also requested waiver of various Commission regulations. In particular, EPDC requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by EPDC.

On March 6, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by EPDC should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, EPDC is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of EPDC, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued

approval of EPDC's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 5, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6442 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-737-000]

MxEnergy Inc.; Notice of Issuance of Order

March 12, 2002.

MxEnergy Inc. (MxEnergy), is a broker, marketer, and aggregator of natural gas for resale and it also engages in hedging activities required to fix the forward price of the gas it sells to customers. MxEnergy submitted for filing a rate schedule under which MxEnergy will engage in the sales of energy, capacity and ancillary services at market-based rates and for the reassignment of transmission capacity. MxEnergy also requested waiver of various Commission regulations. In particular, MxEnergy requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liability by MxEnergy.

On March 1, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—East, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by MxEnergy should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of

Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, MxEnergy is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of MxEnergy, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of MxEnergy's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 1, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE., Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6439 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-124-000 and ER02-124-001]

Rainy River Energy Corporation—Taconite Harbor; Notice of Issuance of Order

March 12, 2002.

Rainy River Energy Corporation—Taconite Harbor (Rainy River) submitted for filing a rate schedule under which Rainy River will engage in the sales of energy, capacity and certain ancillary services at market-based rates and for the reassignment of transmission capacity. Rainy River also requested waiver of various Commission regulations. In particular, Rainy River requested that the Commission grant blanket approval under 18 CFR Part 34

of all future issuances of securities and assumptions of liability by Rainy River.

On March 5, 2002, pursuant to delegated authority, the Director, Office of Markets, Tariffs and Rates—Central, granted requests for blanket approval under Part 34, subject to the following:

Any person desiring to be heard or to protest the blanket approval of issuances of securities or assumptions of liability by Rainy River should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214).

Absent a request to be heard in opposition within this period, Rainy River is authorized to issue securities and assume obligations or liabilities as a guarantor, indorser, surety, or otherwise in respect of any security of another person; provided that such issuance or assumption is for some lawful object within the corporate purposes of Rainy River, compatible with the public interest, and is reasonably necessary or appropriate for such purposes.

The Commission reserves the right to require a further showing that neither public nor private interests will be adversely affected by continued approval of Rainy River's issuances of securities or assumptions of liability.

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 5, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE, Washington, DC 20426. The Order may also be viewed on the Internet at <http://www.ferc.fed.us/online/rims.htm> (call 202-208-2222 for assistance). Comments, protests, and interventions may be filed electronically via the internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's web site at <http://www.ferc.fed.us/efi/doorbell.htm>.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6435 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. EL02-68-000]

Southern Minnesota Municipal Power Agency, Complainant, v. Alliant Energy Corporate Services, Inc., Respondent; Notice of Complaint

March 12, 2002.

Take notice that on March 11, 2002, Southern Minnesota Municipal Power Agency (SMPMA) tendered for filing with the Federal Energy Regulatory Commission (Commission) in the above-proceeding, a Complaint and Request for Designation of Claims for Settlement in Furtherance of Commission's Directives in Docket Number ER01-312-002.

Any person desiring to be heard or to protest this filing should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214). All such motions or protests must be filed on or before April 1, 2002. Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a motion to intervene. Answers to the complaint shall also be due on or before April 1, 2002. Copies of this filing are on file with the Commission and are available for public inspection. This filing may also be viewed on the web at <http://www.ferc.gov> using the "RIMS" link, select "Docket#" and follow the instructions (call 202-208-2222 for assistance). Comments, protests, interventions and answers may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's web site under the "e-Filing" link.

Magalie R. Salas,

Secretary.

[FR Doc. 02-6434 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket Nos. ER02-973-000]

UBS AG; Notice of Issuance of Order

March 12, 2002.

UBS AG (UBS) filed with the Commission, in the above-docketed proceeding, an application under section 205 of the Federal Power Act seeking authority to sell capacity, energy and ancillary services at market-based rates. UBS also requested certain waivers and authorizations. In particular, UBS requested that the Commission grant blanket approval under 18 CFR part 34 of all future issuances of securities and assumptions of liabilities by UBS. On March 7, 2002, the Commission issued an Order Conditionally Accepting Market-Based Rate Schedule (Order). The Commission's Order granted UBS' request for blanket approval under Part 34, subject to the conditions found in Ordering Paragraphs (E), (F), and (H):

(E) Within 30 days of the date of issuance of this order, any person desiring to be heard or to protest the Commission's blanket approval of issuances of securities or assumptions of liabilities by UBS should file a motion to intervene or protest with the Federal Energy Regulatory Commission, 888 First Street, NE, Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure, 18 CFR 385.211 and 385.214.

(F) Absent a request to be heard within the period set forth in Ordering Paragraph (E) above, UBS is hereby authorized to issue securities and assume obligations and liabilities as guarantor, indorser, surety or otherwise in respect of any security of another person; provided that such issue or assumption is for some lawful object within the corporate purposes of UBS, compatible with the public interest, and reasonably necessary or appropriate for such purposes.

(H) The Commission reserves the right to modify this order to require a further showing that neither public nor private interests will be adversely affected by continued Commission approval of UBS' issuances of securities or assumptions of liabilities....

Notice is hereby given that the deadline for filing motions to intervene or protests, as set forth above, is April 8, 2002.

Copies of the full text of the Order are available from the Commission's Public Reference Branch, 888 First Street, NE,

Washington, DC 20426. The Order may also be viewed on the Web at <http://www.ferc.gov> using the "RIMS" link, select "Docket#" and follow the instructions (call 202-208-2222 for assistance). Comments, protests and interventions may be filed electronically via the Internet in lieu of paper. See, 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site under the "e-Filing" link.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6444 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Docket No. ER02-899-000]

Southwest Power Pool, Inc.; Notice of Filing

March 12, 2002.

Take notice that on January 30, 2002, Southwest Power Pool, Inc. (SPP) tendered for filing with the Federal Energy Regulatory Commission (Commission), 78 executed service agreements for Loss Compensation Service under the SPP Tariff.

SPP seeks an effective date of January 1, 2002, for each of these agreements.

Any person desiring to intervene or to protest this filing should file with the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426, in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211 and 385.214). Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a motion to intervene. All such motions or protests should be filed on or before the comment date, and, to the extent applicable, must be served on the applicant and on any other person designated on the official service list. This filing is available for review at the Commission or may be viewed on the Commission's Web site at <http://www.ferc.gov> using the "RIMS" link, select "Docket #" and follow the instructions (call 202-208-2222 for assistance). Protests and interventions may be filed electronically via the Internet in lieu of paper; see 18 CFR 385.2001(a)(1)(iii) and the instructions on the Commission's Web site under the "e-Filing" link.

Comment Date: March 22, 2002.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6443 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

Notice of Intent To File for New License

March 12, 2002.

a. *Type of Filing:* Notice of Intent to File an Application for New License.
b. *Project No.:* 7758-000.
c. *Date Filed:* February 27, 2002.
d. *Submitted By:* City of Holyoke Gas and Electric Department—current licensee.

e. *Name of Project:* Number 4 Hydroelectric Project.

f. *Location:* On the Holyoke Canal System of the Connecticut River, in the City of Holyoke, Hampden County, Massachusetts. The project does not occupy federal lands.

g. *Filed Pursuant to:* Section 15 of the Federal Power Act

h. *Licensee Contact:* Paul Duchenev, Hydro Superintendent, City of Holyoke Gas and Electric Department, 99 Suffolk Street, Holyoke, MA 01040 (413) 536-9340.

i. *FERC Contact:* Tom Dean, thomas.dean@ferc.gov, (202) 219-2778.

j. *Effective date of current license:*

March 1, 1957.

k. *Expiration date of current license:* February 28, 2007.

l. *Description of the Project:* The project consists of the following existing facilities: (1) Two 76-foot-long, 7-foot-diameter penstocks drawing water from the first level canal of the Holyoke Canal System; (2) a powerhouse containing two generating units with a total installed capacity of 760 kW; (3) two 300-foot-long, 13-foot-wide tailraces discharging water into the second level canal; (4) a 25-foot-long, 4.8 kV transmission line; and (5) other appurtenances.

m. Each application for a license and any competing license applications must be filed with the Commission at least 24 months prior to the expiration of the existing license. All applications for license for this project must be filed by February 28, 2005.

n. Copies of this filing are on file with the Commission and are available for public inspection. This filing may also be viewed on the Web at <http://www.ferc.gov> using the "RIMS" link, select "Docket#" and follow the

instructions (call 202-208-2222 for assistance). A copy is also available for inspection and reproduction by contacting the applicant identified in item h above.

Magalie R. Salas,
Secretary.

[FR Doc. 02-6445 Filed 3-15-02; 8:45 am]

BILLING CODE 6717-01-P

DEPARTMENT OF ENERGY

Meeting

AGENCY HOLDING MEETING: Federal Energy Regulatory Commission

FEDERAL REGISTER CITATION OF PREVIOUS ANNOUNCEMENT: March 11, 2002, 67 FR 10907

PREVIOUSLY ANNOUNCED TIME AND DATE OF MEETING: March 13, 2002, 10 a.m.

CHANGE IN THE MEETING: The following Docket No. and Company has been added to Item E-10 on the Commission Meeting of March 13, 2002.

Item No., Docket No., and Company

E-10—EL02-64-000, Northern California Power Agency v. Pacific Gas and Electric Company and the California Independent System Operator Corporation

Magalie R. Salas,
Secretary.

[FR Doc. 02-6554 Filed 3-14-02; 8:45 am]

BILLING CODE 6717-01-P

ENVIRONMENTAL PROTECTION AGENCY

[FRL-7159-7]

Privacy Act of 1974; System of Records

AGENCY: Environmental Protection Agency.

ACTION: Notice of a new system of records.

SUMMARY: In accordance with the Privacy Act of 1974, as amended, the Environmental Protection Agency (EPA) publishes this notice of a new system of records entitled "Central Data Exchange-Customer Registration Subsystem (CDX-CRS)." The system will contain information on individuals who have registered and established accounts to access CDX, EPA's electronic compliance filing and environmental data exchange system. Individuals with CDX accounts may engage in electronic filing of environmental documents as permitted under the Government Paperwork

Elimination Act (GPEA), and as required under appropriate environmental statutes. The information maintained by the CDX-CRS includes the individual's name and related identifiers, work contact information, supervisor's name and contact information, and information about the EPA program under which the individual plans to report electronically. The information will be used to protect and manage access to the individual's account on CDX.

DATES: Comments must be received no later than April 17, 2002. This new system of records will commence April 26, 2002 unless the Agency receives comments which would result in a contrary determination.

ADDRESSES: Persons wishing to submit comments should direct them to: Environmental Protection Agency, Office of Environmental Information, Collection Services Division, MS 2823, 1200 Pennsylvania Avenue, Washington, DC 20460.

FOR FURTHER INFORMATION CONTACT: Valerie Brecher Kovacevic at *brecher-kovacevic.valerie@epa.gov*, or 202-260-9488. If you use a telecommunications device for the deaf (TDD), you may call the Federal Information Relay Service (FIRS) at 1-800-877-8339.

SUPPLEMENTARY INFORMATION:

EPA/CDX-CRS

SYSTEM NAME:

EPA Central Data Exchange—Customer Registration Subsystem (CDX-CRS)

SECURITY CLASSIFICATION:

None.

SYSTEM LOCATION:

The system will be operated and maintained by EPA or organizations under contract with the EPA (henceforth referred to as "EPA") at their place of business. The system is currently maintained at Logistics Management Institute, 2000 Corporate Ridge Drive, McLean, VA 22102-7805.

CATEGORIES OF INDIVIDUALS COVERED BY THE SYSTEM:

This system contains records on all individuals that have either attempted to register or have registered to obtain an account to use CDX for electronically exchanging data with EPA. Registered users of EPA's CDX-CRS may include representatives of industry, government or laboratories exchanging information with EPA through CDX.

CATEGORIES OF RECORDS IN THE SYSTEM:

This system contains records including individual's name, self-

assigned user name and security question, work title, work address and related work contact information (e.g., phone and fax numbers, E-mail address), supervisor's name and related contact information, and information related to the EPA reporting program the individual is planning to electronically file or report under (e.g., EPA program ID # and EPA program role) and the method of reporting (web browser, file exchange). The individual registering for CDX will also generate a self-assigned password that will be stored on the CDX-CRS, but it will only be accessible to the registering individual. The system will also store other system-generated data such as the registration date and time, digital certificate identifier, and other identifiers for internal tracking. Upon assignment of the password and ID code, the user may subsequently access the CDX system by entering these data and CDX will use this information to authenticate the individual's access to CDX.

AUTHORITY FOR MAINTENANCE OF SYSTEM:

In accordance with the Government Paperwork Elimination Act (44 U.S.C. 3504), EPA's electronic compliance filing and environmental data exchange system will enable the "acquisition and use of information technology, including alternative information technologies that provide for electronic submission, maintenance, or disclosure of information as a substitute for paper and for the use and acceptance of electronic signatures." Section 3504(a)(1)(B)(vi) of Title 44, United States Code.

PURPOSE(S):

Central Data Exchange is EPA's portal for electronically exchanging environmental data with our external customers. Individual external users with CDX accounts may engage in secure, electronic filing of environmental documents as permitted under the Government Paperwork Elimination Act (GPEA), and as required under appropriate environmental statutes. CDX-CRS was developed to protect the EPA and CDX system users from individuals seeking to gain unauthorized access to user accounts on CDX.

The information contained in records maintained in the CDX-CRS system is used for the purposes of verifying the identity of the individual, informing users of the conditions and terms of using CDX, allowing individual users to establish an account on CDX, providing individual users access to their CDX account for electronically filing compliance data or exchanging other

forms of environmental data, allowing individual users to customize, update or terminate their account with CDX, renewing or revoking an individual user's account on CDX, supporting the CDX help desk functions, investigating possible fraud and verifying compliance with program regulations, and initiating legal action against an individual involved in program fraud, abuse, or noncompliance.

ROUTINE USES OF RECORDS MAINTAINED IN THE SYSTEM, INCLUDING CATEGORIES OF USERS AND THE PURPOSES OF SUCH USES:

CDX-CRS records will be used to facilitate registering CDX system users, issuing a username and password, and subsequently, verifying an individual's identity as he/she seeks to gain routine access to his/her account. In some cases the user verification process will require EPA to contact the employer, based on the registration information provided by the user. The system has secondary uses that include: using the established username to facilitate tracking service calls or e-mails from the user in the event that there is a change in registration status or a problem the user has with CDX, offering the user new CDX service options, and facilitating the retrieval of user actions (e.g., historical submissions and help tickets) and events while on the CDX system. The records may also be subsequently used for auditing or other internal purposes of the EPA, including but not limited to: instances where enforcement of the conditions of using CDX are necessary; investigation of possible fraud involving a registered user; litigation purposes related to information reported to the agency; contacting the individual in the event of a system modification; a change to CDX; or modification, revocation or termination of user's access privileges to CDX.

EPA may disclose information contained in a record in this system of records under the routine uses listed in this notice without the consent of the individual if the disclosure is compatible with the purposes for which the record was collected. These disclosures may be made on a case-by-case basis or under a computer matching agreement if the Agency has complied with the computer matching requirements of the Act.

The general routine uses for EPA's CDX are listed as follows:

Disclosure for Law Enforcement Purposes, Disclosure Incident to Requesting Information, Disclosure to a Requesting Agency, Disclosure to Congressional Offices, Disclosure to Department of Justice, Disclosure to the National Archives, Disclosure to

Contractors, Grantees, and Others, Disclosure for Administrative Claims, Complaints, and Appeals, and Disclosure in Connection With Litigation.

A detailed description of these routine uses can be found in the **Federal Register**, Privacy Act of 1974: System of Records, Creation of Eleven New Privacy Act System of Records Notice (at 66 FR 49947 (2001)) and also on the National Archives and Records Administration website, Privacy Act Issuances—1999 Compilation at: <http://www.access.gpo.gov/su—docs/aces/PrivacyAct.shtml?desc015.html>.

In addition, the following routine uses may also apply:

PROGRAM DISCLOSURES:

The Agency may disclose information from this system to Federal, State, or local agencies, private parties such as relatives, present and former employers and business and personal associates, and hearing officials for the following purposes:

- (a) To verify the identity of the individual;
- (b) To enforce the conditions or terms of Agency program regulations;
- (c) To investigate possible fraud and verify compliance with Agency program regulations;
- (d) To prepare for litigation or to litigate collection service and audit;
- (e) To initiate a limitation, suspension and termination (LS&T), debarment, or suspension action;
- (f) To investigate complaints, update files, and correct errors.

LITIGATION AND ALTERNATIVE DISPUTE RESOLUTION (ADR) DISCLOSURES:

(a) In the event that one of the parties listed below is involved in litigation or ADR, or has an interest in litigation or ADR, the Agency may disclose certain records to the parties described in paragraphs (b), (c), and (d) of this routine use under the conditions specified in those paragraphs:

- (i) The Environmental Protection Agency, or any component of the Agency; or
- (ii) Any Agency employee in his or her official capacity; or
- (iii) Any Agency employee in his or her individual capacity if the Department of Justice (DOJ) has agreed to provide or arrange for representation for the employee;
- (iv) Any Agency employee in his or her individual capacity where the agency has agreed to represent the employee; or
- (v) The United States where the Agency determines that the litigation is likely to affect the Agency or any of its components.

(b) Disclosure to the DOJ. If the Agency determines that disclosure of certain records to the DOJ is relevant and necessary to litigation or ADR, the Agency may disclose those records as a routine use to the DOJ.

(c) Administrative Disclosures. Agencies that may obtain information under this routine use include, but are not limited to, the Office of Personnel Management, Office of Special Counsel, Merit Systems Protection Board, Federal Labor Relations Authority, Equal Employment Opportunity Commission, and Office of Government Ethics.

(d) Parties, counsels, representatives and witnesses. If the Agency determines that disclosure of certain records to a party, counsel, representative or witness in an administrative proceeding is relevant and necessary to the litigation, the Agency may disclose those records as a routine use to the party, counsel, representative or witness.

Research Disclosure: The Agency may disclose records to a researcher if an appropriate official of the Agency determines that the individual or organization to which the disclosure would be made is qualified to carry out specific research related to functions or purposes of this system of records. The official may disclose records from this system of records to that researcher solely for the purpose of carrying out that research related to the functions or purposes of this system of records. The researcher shall be required to maintain Privacy Act safeguards with respect to the disclosed records.

POLICIES AND PRACTICES FOR STORING, RETRIEVING, ACCESSING, RETAINING, AND DISPOSING OF RECORDS IN THE SYSTEM:

STORAGE:

The CDX is a new system for which the Agency is in the process of establishing a records schedule. The CDX will be taking e-transactions and preserving them in accordance with applicable EPA and other Federal policy and regulations. The CDX currently stores records on magnetic and/or digital formats. All record storage procedures are in accordance with current applicable regulations.

RETRIEVABILITY:

Records are retrievable by the CDX user name, program ID number, or all or part of the individual's name.

SAFEGUARDS:

EPA has minimized the risk of unauthorized access to the system by establishing a secure environment for exchanging electronic information. Physical access to the data system housed within the facility is controlled

by a computerized badge reading system, and the entire complex is patrolled by security during non-business hours. The computer system offers a high degree of resistance to tampering and circumvention. Multiple levels of security are maintained with the computer system control program. This system limits data access to EPA and contract staff on a need to know basis, and controls individuals ability to access and alter records with the system. All users of the system of records are given a unique user identification (ID) with personal identifiers. All interactions between the system and the authorized individual users are recorded.

RETENTION AND DISPOSAL:

The EPA will retain and dispose of these records in accordance with National Archives and Records Administration General Records Schedule 20, Item 1.c. This schedule provides disposal authorization for electronic files and hard copy printouts created to monitor system usage, including but not limited to log-in files, audit trail files, system usage files, and cost-back files used to access charges for system use. Records will be deleted or destroyed when the Agency determines they are no longer needed for administrative, legal, audit, or other program purposes.

SYSTEM MANAGERS AND ADDRESS:

USEPA, Office of Environmental Information, (MS2823), 1200 Pennsylvania Ave. NW., Washington, DC 20460, Attn: Chief, Central Receiving Branch.

NOTIFICATION PROCEDURE:

Requests to determine whether this system of records contains a record pertaining to the requesting individual should be sent to the USEPA, Office of Environmental Information, (MS2823), 1200 Pennsylvania Ave. NW., Washington, D.C. 20460, Attn: Chief, Central Receiving Branch. To send a fax request: 202-401-0182. To determine whether a record exists regarding you in the system of records, provide the system manager with your name and username. Requests must meet the requirements of the regulations at 40 CFR part 16.

RECORD ACCESS PROCEDURES:

A request for record access shall follow the directions described under Notification Procedure and will be addressed to the system manager at the address listed above.

CONTESTING RECORDS PROCEDURES:

If you wish to contest a record in the system of records, contact the system manager with the information described under Notification Procedure, identify the specific items you are contesting, and provide a written justification for each item.

RECORD SOURCE CATEGORIES:

Information is obtained from individuals who have had or seek to have their identity authenticated except that a password and a username are explicitly self-assigned by the user registering to gain access to CDX.

SYSTEM EXEMPTED FROM CERTAIN PROVISIONS OF THE ACT:

None.

Kim Nelson,

Assistant Administrator and Chief Information Officer, Office of Environmental Information, EPA.

[FR Doc. 02-6486 Filed 3-15-02; 8:45 am]

BILLING CODE 6560-50-P

FEDERAL COMMUNICATIONS COMMISSION

Notice of Public Information Collection(s) Being Reviewed by the Federal Communications Commission, Comments Requested

March 11, 2002.

SUMMARY: The Federal Communications Commission, as part of its continuing effort to reduce paperwork burden invites the general public and other Federal agencies to take this opportunity to comment on the following collection(s), as required by the Paperwork Reduction Act of 1995, Public Law 104-13. An agency may not conduct or sponsor a collection of information unless it displays a currently valid control number. No person shall be subject to any penalty for failing to comply with a collection of information subject to the Paperwork Reduction Act (PRA) that does not display a valid control number. Comments are requested concerning (a) whether the proposed collection of information is necessary for the proper performance of the functions of the Commission, including whether the information shall have practical utility; (b) the accuracy of the Commission's burden estimate; (c) ways to enhance the quality, utility, and clarity of the information collected; and (d) ways to minimize the burden of the collection of information on the respondents, including the use of automated collection techniques or other forms of information technology.

DATES: Written comments should be submitted on or before May 17, 2002. If you anticipate that you will be submitting comments, but find it difficult to do so within the period of time allowed by this notice, you should advise the contact listed below as soon as possible.

ADDRESSES Direct all comments to Judy Boley Herman or Leslie Smith, Federal Communications Commission, Room 1-C804 or Room 1-A804, 445 12th Street, SW., Washington, DC 20554 or via the Internet to jbherman@fcc.gov or lesmith@fcc.gov.

FOR FURTHER INFORMATION CONTACT: For additional information or copies of the information collection(s), contact Judy Boley Herman at 202-418-0214 or via the Internet at jbherman@fcc.gov.

SUPPLEMENTARY INFORMATION:

OMB Control No.: 3060-0463.

Title: Telecommunications Services for Individuals with Hearing and Speech Disabilities and the Americans with Disabilities Act of 1990, 47 CFR Part 64 (Sections 64.601-64.605).

Form No.: N/A.

Type of Review: Extension of a currently approved collection.

Respondents: Business or other for-profit, state, local or tribal government.

Number of Respondents: 5,052.

Estimated Time Per Response: 5.31 hours (average hour per response).

Frequency of Response: On occasion, annual and every five year reporting requirements; third party disclosure requirement, and recordkeeping requirement.

Total Annual Burden: 26,831 hours.

Total Annual Cost: N/A.

Needs and Uses: The Americans with Disabilities Act of 1990 (ADA), Public Law 101-336, 104 Stat. 327, 366-69, was enacted on July 26, 1990. The purpose of the ADA is to provide a clear and comprehensive national mandate to end discrimination against individuals with disabilities and to bring persons with disabilities into the economic and social mainstream of American life; to provide enforceable standards addressing discrimination against individuals with disabilities; and to ensure that the Federal government play a central role in enforcing these standards on behalf of individuals with disabilities. Title IV of the ADA adds section 225 to the Communications Act of 1934. Section 225 requires the Commission to promulgate regulations that require all domestic telephone common carriers to provide telecommunications relay services (TRS). 47 CFR part 64, subpart F implements certain provisions of the ADA. It contains the operational

technical, and functional standards required of all TRS providers and the procedures for state certification. In a Memorandum Opinion and Order (MO&O) issued in CC Docket No. 98-67, released December 21, 2001, the Commission adopted cost-recovery guidelines to telecommunications relay services (TRS), speech-to-speech relay services (STS), and video relay services (VRS). These guidelines are based, in part, on the recommendation of the Interstate TRS Advisory Council and the TRS Fund Administrator. Among other things, the Commission expanded TRS Data Request to capture separately STS costs and minutes include specific sections to capture separately VRS costs and minutes for this service. Other requirements approved under this control number and unaffected by the MO&O follow. Section 64.605 describes the state certification procedures by which states may apply to assert jurisdiction over the provisions of intrastate TRS. Section 64.604(c)(1) requires states to maintain a log of consumer complaints including all complaints about TRS in the state, whether filed with the TRS provider or the State, and must retain the log until the next application for certification is granted. Pursuant to section 64.604(c)(2) states must submit to the Commission a contact person or office for TRS consumer information and complaints about intrastate TRS. Pursuant to 47 CFR 64.604(b)(2), TRS providers must answer 85% of all relay calls within 10 seconds by a CA prepared to place the TRS call at the time. The calculation of whether a provider is in compliance with the "85-10 rule" must be performed on at least a daily basis.

Pursuant to 47 CFR 64.604(a)(2), STS CAs may retain information from a particular call in order to facilitate the completion of consecutive calls, at the request of the user. Pursuant to section 64.604(b)(6), relay providers shall electronically capture recorded messages and retain them for the length of the call. See 47 CFR 64.604(b)(6). Section 64.604(c)(3) requires carriers, through publications in their directories, periodic billing inserts, placement of TRS instructions in telephone directories, through directory assistance services, and incorporation of TTY numbers in telephone directories, shall assure that callers in their service areas are aware of the availability and use of all forms of TRS. Pursuant to section 64.604(c)(5)(B) carriers must complete and submit a Telecommunications Reporting Worksheet. Section 64.604(c)(iii)(5)(C) requires TRS providers to provide the

administrator with true and adequate data necessary to determine TRS fund revenue requirements and payments. Pursuant to section 64.604(c)(iii)(5)(E), in addition to the data required under paragraph (c)(5)(ii)(C) all TRS providers, including providers who are not interexchange carriers, local exchange carriers, or certified state relay providers, must submit reports of interstate TRS minutes of use to the administrator in order to receive payments. Section 64.604(c)(iii)(5)(F) lists TRS providers who are eligible for receiving payments from the TRS fund. These providers must notify the administrator of their intent to participate in the TRS Fund thirty days prior to submitting reports of TRS interstate minutes of use in order to receive payment settlements for interstate TRS. Section 64.604(c)(6)(v)(3) requires TRS providers to file with the Commission a statement designating an agent or agents whose principal responsibility will be to receive all complaints, inquiries, orders, decisions, and notices and other pronouncements forwarded by the Commission. Section 64.604(c)(7) requires that all future contracts between the TRS administrator and the TRS vendor shall provide for the transfer of TRS customer profile data from the outgoing TRS vendor to the incoming TRS vendor. Such data must be disclosed in usable form at least 60 days prior to the provider's last day of service provision. Section 64.604(c)(6) establishes complaint procedures for TRS. All the collections of information are promulgated pursuant to section 225 of the ADA which requires that the Commission ensures that telecommunications relay services are available to persons with hearing and speech disabilities in the United States.

OMB Control No.: 3060-0972.

Title: Multi-Association Group (MAG) Plan for Regulation of Interstate Services of Non-Price Cap Incumbent Local Exchange Carriers and Interexchange Carriers.

Form No.: N/A.

Type of Review: Extension of a currently approved collection.

Respondents: Business or other for-profit, state, local or tribal government.

Number of Respondents: 8,059.

Estimated Time Per Response: 4.81 hours (average hours per response), burden hour range per response is .13 hours to 93 hours.

Frequency of Response: On occasion, quarterly, annual and one-time reporting requirements; and third party disclosure requirement.

Total Annual Burden: 38,760 hours.

Total Annual Cost: \$228,000.

Needs and Uses: In the Second Report and Order and Further Notice of Proposed Rulemaking in CC Docket No. 00-256, Fifteenth Report and Order in CC Docket No. 96-45, and Report and Order in CC Docket Nos. 98-77 and 98-166, the Commission modified its rules to reform the interstate access charge and universal service support system for incumbent local exchange carriers subject to rate-of-return regulation (non-price cap or rate of return carriers). Following are brief summaries of the collections imposed on telecommunications carriers based on rules adopted in the Report and Order. Certain carriers are required to file projected common line revenue requirements for each study area they operate; rate of return carriers will be required to submit interstate common line cost data annually and updated cost data on a quarterly basis; rate of return carriers will be required to file line counts by disaggregation zone and customer class; competitive eligible telecommunication carriers will file their line counts by disaggregation zone and customer class on a quarterly basis; rate of return carriers that elect to disaggregate and target support will be required to submit maps; carriers electing Path One must submit a copy of certifications to a state commission or appropriate regulatory authority that they will not disaggregate and target support; carriers selecting Path Two must submit a copy of the order by the state commission or appropriate regulatory authority approving the disaggregation plan submitted, along with a copy of the disaggregation plan itself; carriers receiving Interstate Common Line Support and LTS must file a certification annually indicating that they will use that support in a manner consistent with section 254(e); all rate of return carriers are required to modify their access tariffs to comply with the new Subscriber Line Charge caps; rate of return carriers must also file tariffs to recover through a separate end-user charge the costs of ISDN line ports and line ports associated with other services that exceed the costs of a line port used for basic analog service; rate of return carriers may use 30 percent of local switching costs as a proxy in shifting line port costs to the common line category, or may conduct a cost study; each carrier that was not in the NECA pool during the tariff year ending on June 30, 2001 must determine its TIC limit and report it to NECA; rate-of-return carriers may, at their option, establish the following local switching and transport rate elements: A flat

charge for dedicated trunk port costs, a flat charge for the costs of DS1/voice grade multiplexers associated with terminating dedicated trunks at analog switches, a per-minute charge for shared trunk ports and any associated DS1/voice grade multiplexer costs, a flat charge for the costs of trunk ports used to terminate dedicated trunks on the serving wire center side of the tandem switch; individual charges for multiplexer costs associated with tandem switches, and a per-message call setup charge; and, rate-of-return carriers that use general purpose computers to provide non-regulated billing and collection services are required to allocate a portion of their general purpose computer costs to the billing and collection category, which will require them to determine general purpose computer investment. The Commission will use the information collected to determine whether and to what extent non-price cap or rate-of-return carriers providing the data are eligible to receive universal service support. The Commission will use the tariff data to make sure that rates are just and reasonable, as required by section 201(b) of the Act.

Federal Communications Commission.

William F. Caton,

Acting Secretary.

[FR Doc. 02-6378 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-M

FEDERAL COMMUNICATIONS COMMISSION

[WT Docket No. 02-28; FCC 02-36]

Alee Cellular Communications

AGENCY: Federal Communications Commission.

ACTION: Notice; petition for reconsideration of application for block A cellular authorization.

SUMMARY: In this document, the Federal Communications Commission (the Commission) grants, in part, a petition for reconsideration filed by Alee Cellular Communications (Alee) of an application for the block A cellular authorization in the Texas 21 RSA, Market 672; reinstates that same application; and designates the application for hearing, for the purpose of determining whether the applicant is currently qualified to hold the authorization in light of its disqualification for the New Mexico 3 RSA (NM 3) cellular authorization.

FOR FURTHER INFORMATION CONTACT:

Kathy Harris, Wireless Telecommunications Bureau,

Commercial Wireless Division, at (202) 418-0609.

SUPPLEMENTARY INFORMATION: This is a summary of the *Memorandum Opinion and Order, Hearing Designation Order and Notice of Opportunity for Hearing* (MO&O and HDO) in WT Docket No. 02-28, FCC 02-36, adopted February 8, 2002 and released February 22, 2002. The complete text is available for inspection and copying during normal business hours in the FCC Reference Center, 445 12th Street, SW., Washington, DC and also may be purchased from the Commission's copy contractor, Qualex International, 445 12th Street, SW., Room CY-B402, Washington, DC 20554. The document is also available via the Internet at <http://www.fcc.gov/Bureaus/Wireless/Orders/2002/fcc02-36.pdf>.

Paperwork Reduction Act

1. This MO&O and HDO contains no proposed information collection.

Synopsis of the Memorandum Opinion and Order and Hearing Designation Order

I. Introduction

2. On March 16, 2000, Alee Cellular Communications (Alee) filed a petition for reconsideration of the dismissal of an application for the block A cellular authorization in the Texas 21 RSA, Market 672.¹ As discussed herein, there are substantial and material questions of fact as to whether Alee is qualified to hold the subject cellular authorization. The Commission previously held that Alee made false statements to the Commission, lacked the candor required of licensees, and accordingly was not qualified to hold a cellular license for the New Mexico 3 RSA (NM 3), block A, call sign KNKN271.² For the reasons discussed, the Commission is granting the petition for reconsideration in part, reinstating the above-referenced application, and designating the application for hearing, for the limited purpose of determining whether the

applicant is currently qualified to hold the Texas 21 authorization in light of its disqualification for the NM 3 cellular authorization.

II. Background

3. The issue in this proceeding arises from the Commission's previous holding in the so-called *Algreg* proceeding. Specifically, Alee's NM 3 authorization was designated for hearing and possible revocation, along with additional RSA applications and licenses, in connection with participation in a risk-sharing arrangement at the time of filing of the applications.³ In addition, the NM 3 license was designated due to alien ownership concerns and for lack of candor.⁴ The Commission concluded that Alee's lack of candor in connection with the NM 3 authorization warranted revocation of the license.⁵

4. The Commission observed that Alee's NM 3 application was filed on August 12, 1988, and included a listing for Shafi M. Sharifan, a four percent general partner who was an alien. Under the policies then in effect, having a non-U.S. citizen or entity holding any general partnership interest was absolutely disqualifying.⁶ Less than two months later, on September 23, 1988, Sharifan's interest was transferred to Amir R. Riahi-Shiraz (a U.S. citizen). Alee won the NM 3 lottery a few months later, and filed a section 1.65 amendment on January 9, 1989. That amendment, signed by Robert Bernstein (Alee's signing partner and largest equity holder at the time) and prepared by Alee's attorney, William Franklin, listed Sharifan (not Riahi-Shiraz) as a partner and inaccurately stated that all partners were U.S. citizens. More than a year later, on April 30, 1990, Alee filed a letter disclosing the errors in the application and a section 1.65 amendment—stating that Sharifan was not a U.S. citizen and that his partnership interest had been sold to a U.S. citizen several months before the section 1.65 amendment was signed and

filed. All of Alee's applications and the NM 3 amendment were signed by Bernstein. The Commission further concluded, based on its independent review of the record,⁷ that "[a] preponderance of the evidence establishes that Alee, understanding that this was a matter that could adversely affect the grant of the construction permit, intentionally concealed the presence of the alien partner."⁸ The Commission further explained that "[t]he record in this case * * * reflects that Alee, aware that it had an alien partner, filed an amendment representing that all of its partners were United States citizens. Whether it did so on the advice of counsel, or its own initiative, and whether it understood the precise legal consequences of reporting false information (i.e., that lack of candor is absolutely disqualifying), Alee did not need to consult an attorney, let alone communications counsel, in order to appreciate that information filed with a federal agency should be truthful."⁹ The Commission found that "the record establishes a sufficient likelihood of intentional concealment of relevant information * * *."¹⁰

5. Finally, the Commission was "unimpressed" by "Alee's 'voluntary' reporting of this matter to the Commission in its April 30, 1990 letter to the FCC Secretary."¹¹ While the Commission acknowledged that Alee's letter was the basis for the specification of lack of candor and alien ownership issues against it, the Commission concluded that Alee both delayed reporting the matter and failed to make a full disclosure of the facts related to Mr. Sharifan and his replacement in the partnership.¹² The Commission found that "[t]he failure to fully disclose the facts involving Sharifan's participation in a timely manner, together with Bernstein's dubious testimony on this matter, significantly undercuts the claim that the 'voluntary' reporting of these matters belies any intent to deceive the Commission."¹³

6. The Commission rejected Alee's request for reconsideration regarding the finding of lack of candor and the revocation of Alee's NM 3 cellular license.¹⁴ In addressing the request for reconsideration, the Commission found that Alee had presented no new

¹ Alee Cellular Communications Petition for Reconsideration, File No. 11025-CL-P-672-A-89 (filed Mar. 16, 2000) ("Alee TX21 Petition for Reconsideration"); see also In the Matter of Application of Alee Cellular Communications for Authorization to Construct Nonwireline Cellular System in Texas RSA 21 Market 672, *Memorandum Opinion and Order*, 15 FCC Rcd 2831 (2000) ("Texas 21 Dismissal Order").

² In re Applications of ALGREG Cellular Engineering, et al., *Memorandum Opinion and Order*, 12 FCC Rcd 8148, 8172-8181 (1997) (*Algreg I*), pet. for recon. denied, *Memorandum Opinion and Order on Reconsideration*, 14 FCC Rcd 18524, 18533-18535 (1999) (*Algreg II*), aff'd, *Alee Cellular Communications v. FCC*, No. 99-1460 (D.C. Cir. Jan. 30, 2001), pet. for rehearing denied (D.C. Cir. Apr. 5, 2001), pet. for writ of cert. denied (S.Ct. Oct. 9, 2001).

³ In re Applications of ALGREG Cellular Engineering, et al., *Hearing Designation Order*, 6 FCC Rcd 2921, 2928 (Com. Car. Bur. 1991).

⁴ *Id.*

⁵ *Algreg I*, 12 FCC Rcd at 8172-8181. The Commission also concluded that participation in the risk-sharing arrangement was not a basis for the denial of pending applications or the revocation of licenses, including that held by Alee in NM 3. *Id.* at 8157-8169. The foreign ownership issue also was determined not to provide a basis for revoking Alee's authorization in light of changes made to Section 310(b) by the Telecommunications Act of 1996. *Id.* at 8170-8171.

⁶ In addition, the Commission's rules at that time explicitly prohibited precisely the type of transaction undertaken by Alee to replace its non-U.S. partner. See *id.* at 8175.

⁷ *Id.* at 8175.

⁸ *Id.* at 8176; see *id.* at 8176-8181.

⁹ *Id.* at 8176.

¹⁰ *Id.* at 8175.

¹¹ *Id.* at 8180-8181.

¹² *Id.*

¹³ *Id.*

¹⁴ See *Algreg II*, 14 FCC Rcd at 18533-18535.

evidence that would warrant any reconsideration.¹⁵ The Commission also distinguished Alee's situation from those of NextWave and PCS 2000, where the Commission did not revoke any licenses but allowed the applicant to undertake remedial action.¹⁶

7. Alee appealed the Commission's action to the DC Circuit Court of Appeals. After briefing and oral argument, the Court affirmed the Commission's action, "essentially for the reasons stated by the Commission."¹⁷ The Court stated:

Substantial evidence supported the Commission's determination that Alee Cellular Communications lacked candor in failing to reveal that it had an alien general partner and that there had been a change in its partnership structure. The Commission independently reviewed the record of the evidentiary hearing, examining both the testimony of the Alee witnesses and the significant documentary evidence. This evidence was sufficient to support the Commission's conclusion that Alee's partners knowingly and intentionally withheld relevant information from the Commission. *Algreg Cellular Eng'g*, 12 F.C.C.R. 8148, 8172-80 (1997). The Commission thus had ample basis to sanction Alee for its misconduct. The Commission's decision to revoke Alee's license for its lack of candor lies well within the agency's broad discretion to apply an appropriate sanction to licensee misconduct. *West Coast Media, Inc. v. FCC*, 695 F.2d 617, 622 (D.C. Cir. 1982), cert. denied, 464 U.S. 816 (1983).¹⁸

The DC Circuit denied Alee's petition for rehearing on April 5, 2001, and the Supreme Court denied Alee's petition for writ of certiorari on October 9, 2001.¹⁹

III. Discussion

8. Alee filed the application for the Texas 21 RSA on October 8, 1988, and was chosen as the tentative selectee on April 8, 1992, during a re-lottery of the market applications.²⁰ In the *Texas 21*

Dismissal Order, the Policy and Rules Branch of the Commercial Wireless Division of the Wireless Telecommunications Bureau denied Alee's application, finding that, "[b]ecause the Commission determined in *ALGREG* that Alee lacks the character qualifications required of licensees, we deny Alee's instant application for the same reasons."²¹ The Branch also dismissed the petition to deny filed by Applicants Against Lottery Abuse as moot.²²

9. Alee then filed the pending petition for reconsideration of the February 15, 2000 *Memorandum Opinion and Order*. Alee argued that: (1) Denial of the Texas 21 application was premature, since the *Algreg* finding is still subject to the appellate review process;²³ (2) the *Algreg* determination is limited to the NM3 license and should not be applied to the Texas 21 application;²⁴ and (3) "Alee is entitled to an opportunity to present any mitigating factors in support of the grant of the Texas 21 application before the Commission makes a final determination."²⁵

10. Alee's first argument is moot, since the *Algreg* finding is no longer subject to appellate review and thus is a final order.²⁶ Regarding its second claim, Alee is incorrect that the *Algreg* findings are not applicable to the Commission's consideration of the Texas 21 application. The Commission has made clear that applicant and licensee candor is a fundamental character quality that goes to the overall qualifications of an entity to hold a license; it is not limited to the merits of a single application.²⁷ In *Algreg I and II*, the Commission conclusively determined that Alee lacked candor with respect to its application and related filings for the NM 3 authorization,²⁸ and the Commission is entitled to take that finding into account when assessing Alee's qualifications to hold another Commission license. Regarding Alee's third claim, however, the Commission grant Alee's TX21 Petition for Reconsideration in part and

reinstates its application for the Texas 21 authorization, File No. 11025-CL-P-672-A-89, to pending status. Given that the Commission is unable to make the public interest determination required by Section 309(e) of the Act based on Alee's prior disqualification in a proceeding that did not involve Texas 21, the Commission designates Alee's application for an evidentiary hearing. This hearing will be limited to determining whether the finding of disqualifying lack of candor on the part of Alee in the *Algreg* proceeding also disqualifies Alee from being granted the Texas 21 authorization, or whether there has been subsequent and sufficient rehabilitation on the part of Alee in the interim to support grant of its Texas 21 application. The Commission underscores that this hearing shall not be used by Alee to relitigate the Commission's findings in *Algreg* concerning Alee's lack of candor, since those findings are fully binding on Alee at this time.

IV. Ordering Clauses

11. Pursuant to § 1.106 of the Commission's rules, 47 CFR 1.106, Alee's petition for reconsideration is GRANTED IN PART and OTHERWISE DENIED, to the extent explained above.

12. Alee's application for the Texas 21 RSA cellular authorization, File No. 11025-CL-P-672-A-89, is RETURNED to pending status.

13. Pursuant to Section 309(e) of the Communications Act of 1934, as amended, 47 U.S.C. 309(e), Alee's application for the Texas 21 RSA cellular authorization, File No. 11025-CL-P-672-A-89 is designated for hearing in a proceeding before an FCC Administrative Law Judge, at a time and place to be specified in a subsequent order, upon the following issues:

a. To determine, based on previously adjudicated lack of candor on the part of Alee in *Algreg I*,²⁹ whether Alee is qualified to be a Commission licensee in Texas RSA 21—Market 672A.

b. To determine, in light of the foregoing, whether Alee's pending application for an authorization to construct a nonwireline cellular system in Texas RSA 21—Market 672A should be granted.

14. To avail itself of the opportunity to be heard and to avail itself of the right to present evidence at a hearing in these proceedings, pursuant to § 1.221(c) of the Commission's rules, 47 CFR 1.221(c), Alee shall, in person or by its attorneys, file, within 20 days of the mailing of this Hearing Designation Order, a written appearance stating that

¹⁵ *Id.* at 18534.

¹⁶ *Id.* at 18535. See also NextWave Personal Communications, Inc., *Memorandum Opinion and Order*, 12 FCC Rcd 2030 (1997); PCS 2000, L.P., *Memorandum Opinion and Order*, 12 FCC Rcd 1681 (1997); PCS 2000, L.P., *Notice of Apparent Liability for Forfeiture*, 12 FCC Rcd 1703 (1997).

¹⁷ *Alee Cellular Communications v. FCC*, No. 99-1460, slip op. at 1 (D.C. Cir. Jan. 31, 2001).

¹⁸ *Id.*

¹⁹ *Alee Cellular Communications*, No. 01-15, pet. for writ of cert. denied (S.Ct. Oct. 9, 2001).

²⁰ See FCC Public Notice, *Common Carrier Mobile Services Information, Results of Cellular Lottery*, Rpt. No. CL-92-76 (rel. Apr. 9, 1992). The application, which was signed on August 6, 1988, identified Shafi M. Sharifan, who was not in 1988 a U.S. citizen, as a general partner in Alee. Alee's section 1.65 amendment, submitted following its selection as the tentative selectee in the 1992 re-lottery, indicated that Sharifan's interest in Alee had been assigned to a U.S. citizen as of September 23, 1988, and thus he was not a partner in Alee when

the subject application was filed. The amendment also advised the Commission of the pending show cause proceeding (*ALGREG*) concerning Alee's NM 3 authorization and made other corrections.

²¹ *Texas 21 Dismissal Order*, 15 FCC Rcd at 2831-2832.

²² *Id.* at 2831 n.3.

²³ Alee TX21 Petition for Reconsideration at 4.

²⁴ *Id.* at 4-7.

²⁵ *Id.* at 7.

²⁶ See *supra*, ¶ 7.

²⁷ See, e.g., *Pass Word, Inc.*, 76 FCC Rcd 465 (1980), *aff'd per curiam Pass Word, Inc. v. FCC*, 673 F.2d 1363 (D.C. Cir. 1982).

²⁸ *Algreg I*, 12 FCC Rcd at 8172-8181; *Algreg II*, 14 FCC Rcd at 18533-18535.[29]: 12 FCC Rcd at 8172-8181.

²⁹ 12 FCC Rcd at 8172-8181.

it will appear at the hearing and present evidence on matters specified in this Order. If a written notice of appearance is not timely filed on behalf of Alee within 20 days of the mailing of this Hearing Designation Order, the captioned application will be dismissed with prejudice. *See* 47 CFR 1.221.

15. The Enforcement Bureau is made a party to this proceeding.

16. Pursuant to Section 309(e) of the Communications Act of 1934, as amended, 47 U.S.C. 309(e), and § 1.254 of the Commission's rules, 47 CFR 1.254, the burden of proceeding with the introduction of evidence and the burden of proof shall be upon Alee with respect to the issues designated under para. 13 above.

17. The Chief, Wireless Telecommunications Bureau shall send a copy of this Order via certified mail, return receipt requested, to Alee and its counsel at the following addresses:

David L. Hill, Audrey P. Rasmussen, Hall, Estill, Hardwick, Gable, Golden & Nelson, P.C., Suite 700 North Building, 1120 20th Street, NW, Washington, DC 20036-3406.

Philip J. Mause, Drinker Biddle & Reath LLP, 1500 K Street, NW, Suite 1100, Washington, DC 20005-1209.

Alee Cellular Communications, 602-7 College Avenue, Clemson, SC 29631.

18. The Secretary of the Commission shall cause this Order or a summary thereof to be published in the **Federal Register**.

Federal Communications Commission.

William F. Caton,

Acting Secretary.

[FR Doc. 02-6226 Filed 3-15-02; 8:45 am]

BILLING CODE 6712-01-P

OFFICE OF GOVERNMENT ETHICS

Proposed Collection; Comment Request: Proposed Slightly Revised OGE Form 450 Executive Branch Confidential Financial Disclosure Report

AGENCY: Office of Government Ethics (OGE).

ACTION: Notice.

SUMMARY: After this first round notice and public comment period, OGE plans to submit a slightly revised version of its OGE Form 450 for confidential financial disclosure reporting under its existing executive branch regulations for review and three-year extension of approval by the Office of Management and Budget (OMB) under the Paperwork Reduction Act.

DATES: Comments by the agencies and the public on this proposal are invited and should be received by June 3, 2002.

ADDRESSES: Comments should be sent to: Mary T. Donovan, Office of Administration and Information Management, Office of Government Ethics, Suite 500, 1201 New York Avenue, NW., Washington, DC 20005-3917. Comments may also be sent electronically to OGE's Internet E-mail address atusoge@oge.gov (for E-mail messages, the subject line should include the following reference—"OGE Form 450 Executive Branch Confidential Financial Disclosure Report Paperwork Comment").

FOR FURTHER INFORMATION CONTACT: Ms. Donovan at the Office of Government Ethics; telephone: 202-208-8000, ext. 1185; TDD: 202-208-8025; FAX: 202-208-8038. A copy of the proposed slightly revised Confidential Financial Disclosure Report form may be obtained, without charge, by contacting Ms. Donovan.

SUPPLEMENTARY INFORMATION: The Office of Government Ethics is planning to submit, after this notice and comment period a slightly revised (pending the minor change noted below) version of the OGE Form 450 Executive Branch Confidential Financial Disclosure Report for three-year extension of approval by OMB under the Paperwork Reduction Act of 1995, 44 U.S.C. chapter 35. The OGE Form 450 (OMB control # 3209-0006) collects information from covered department and agency officials as required under OGE's executive branchwide regulatory provisions in subpart I of 5 CFR part 2634. The OGE Form 450 serves as the uniform report form for collection, on a confidential basis, of financial information required by the OGE regulation from certain new entrant and incumbent employees of the Federal Government executive branch departments and agencies in order to allow ethics officials to conduct conflict of interest reviews and to resolve any actual or potential conflicts found.

The basis for the OGE regulation and the report form is two-fold. First, section 201(d) of Executive Order 12674 of April 12, 1989 (as modified by Executive Order 12731 of October 17, 1990) makes OGE responsible for the establishment of a system of nonpublic (confidential) financial disclosure by executive branch employees to complement the system of public financial disclosure under the Ethics in Government Act of 1978 (the "Ethics Act"), as amended, 5 U.S.C. appendix. Second, section 107(a) of the Ethics Act, 5 U.S.C. app. sec. 107(a), further

provides authority for OGE as the supervising ethics office for the executive branch of the Federal Government to require that appropriate executive agency employees file confidential financial disclosure reports, "in such form as the supervising ethics office may prescribe." The current OGE Form 450, adopted in 1999, together with the underlying OGE 5 CFR part 2634 executive branchwide financial disclosure regulation, issued in 1992 and modified at various times since, constitute the basic form OGE has prescribed for such confidential financial disclosure in the executive branch.

The only changes to the OGE Form 450 that OGE is proposing at this time (as also referenced on the mark-up copy of the form) are updating the contact information to reflect recent OGE organizational changes, adding a continuation page to Part I, and the forthcoming adjustment to the thresholds for reporting of gifts and travel reimbursements for regular employee annual filers in Part V of the OGE Form 450. Currently these thresholds require the reporting of gifts and reimbursements totaling more than \$260 from any one source during the annual reporting period, subject to a de minimis exclusion for any item valued at \$104 or less (which is not counted toward the overall threshold). The thresholds will have to be adjusted sometime this year when the General Services Administration redefines "minimal value" under the Foreign Gifts and Decorations Act, 5 U.S.C. 7342(a)(5), for the three-year period 2002-2004. Currently, foreign gifts minimal value is set at \$260 or less pursuant to 41 CFR 102-42.10 of GSA's regulations. Under section 102(a)(2)(A) and (B) of the Ethics Act, 5 U.S.C. app. section 102(a)(2)(A) and (B), the public financial disclosure reporting thresholds are pegged to any adjustment of minimal value over \$250 (at the same time and by the same amount percentage). The Office of Government Ethics has extended the statutory thresholds to confidential financial disclosure reporting for the executive branch. See 5 CFR 2634.907(a)(3), so incorporating the reporting of gifts and reimbursements specified in § 2634.304 for public reports but without amounts or values. Once GSA adjusts minimal value for foreign gifts, OGE will revise the gifts and reimbursements reporting thresholds of the OGE Form 450 and amend the underlying part 2634 regulation (public financial disclosure reporting would also be affected). The Office of Government Ethics will advise

the departments and agencies of any such change and coordinate with OMB on the paperwork and rulemaking aspects of the revision.

The Office of Government Ethics will continue to make the OGE Form 450 available to departments and agencies and their reporting employees in paper and through the Forms, Publications & Other Ethics Documents section of OGE's Internet Web site (address: <http://www.usoge.gov>). The latter method allows employees two different options for preparing their report on a computer, although a printout and manual signature of the form are still required unless specifically approved otherwise by OGE. Moreover, OGE also permits departments and agencies to develop or utilize their own electronic versions of the OGE Form 450 provided they precisely duplicate the paper original to the extent technically possible. While OGE sees no legal bar to electronic filing and electronic signatures for the OGE Form 450, agencies must meet the requirements of the Government Paperwork Elimination Act (GPEA) and other applicable laws and issues such as security, verification, non-repudiation, etc. Those agencies seeking to develop or utilize an electronic version of the OGE Form 450, and who have not so informed OGE, are asked to advise OGE's Deputy Director for Administration and Information Management of their intentions to do so and to provide assurance of their adherence to the previously mentioned requirements.

Since 1992 various departments and agencies have developed, with OGE review/approval, alternative reporting formats, such as certificates of no conflict, for certain classes of employees. Other agencies provide for additional disclosures pursuant to independent organic statutes and in certain other circumstances when authorized by OGE. In 1997, OGE itself developed the new OGE Optional Form 450-A (Confidential Certificate of No New Interests (Executive Branch)) for possible agency and employee use in certain years, if applicable. That optional form continues in use at various agencies. However, the OGE Form 450 remains the uniform executive branch report form for most of those executive branch employees who are required by their agencies to report confidentially on their financial interests. The OGE Form 450 is to be filed by each reporting individual with the designated agency ethics official at the executive department or agency where he or she is or will be employed.

Reporting individuals are regular employees whose positions have been

designated by their agency under 5 CFR 2634.904 as requiring confidential financial disclosure in order to help avoid conflicts with their assigned responsibilities; under that section, all special Government employees (SGE) are also generally required to file. Agencies may, if appropriate under the OGE regulation, exclude certain regular employees or SGEs as provided in 5 CFR 2634.905. Reports are normally required to be filed within 30 days of entering a covered position (or earlier if required by the agency concerned), and again annually in the fall if the employee serves for more than 60 days in the position. As indicated in § 2634.907 of the OGE regulation, the information required to be collected includes assets and sources of income, liabilities, outside positions, employment agreements and arrangements, and gifts and travel reimbursements, subject to certain thresholds and exclusions.

Most of the persons who file this report form are current executive branch Government employees at the time they complete their report. However, some filers are private citizens who are asked by their prospective agency to file a new entrant report prior to entering Government service in order to permit advance checking for any potential conflicts of interest and resolution thereof by agreement to recuse or divest, obtaining of a waiver, etc. Based on OGE's annual agency ethics program questionnaire responses for 1999 and 2000 (the 2001 responses have not yet been fully tabulated), OGE estimates that an average of approximately 268,450 OGE Form 450 report forms will be filed each year for the next three years throughout the executive branch. This estimate is based on average number of report forms filed branchwide for 1999 and 2000 as indicated in the Questionnaire responses, some 271,834 in 1999 and 265,053 in 2000, for a total of 536,887, with that number then divided in half and rounded to give the projected annual average of 268,450 reports. Of these reports, OGE estimates that no more than between 5% and 10%, or some 13,422 to 26,845 per year at most, will be filed by private citizens, those potential (incoming) regular employees whose positions are designated for confidential disclosure filing as well as potential special Government employees whose agencies require that they file their new entrant reports prior to assuming Government responsibilities. No termination reports are required for the OGE Form 450.

Each filing is estimated to take an average of one and one-half hours. The

number of private citizens whose reports are filed each year with OGE itself is less than 10, but pursuant to 5 CFR 1320.3(c)(4)(i), the lower limit for this general regulatory-based requirement is set at 10 private persons (OGE-processed reports). This yields an annual reporting burden of 15 hours, the same as in OGE's current OMB inventory for this information collection. The remainder of the private citizen reports are filed with other departments and agencies throughout the executive branch.

Public comment is invited on the unrevised OGE Form 450 as set forth in this notice, including specifically views on the need for and practical utility of this proposed unmodified collection of information, the accuracy of OGE's burden estimate, the enhancement of quality, utility and clarity of the information collected, and the minimization of burden (including the use of information technology).

Comments received in response to this notice will be summarized for, and may be included with, OGE's future request for OMB paperwork approval for the proposed slightly revised OGE Form 450. Any comments received will also become a matter of public record. After reviewing any comments and deciding on the proposed revisions to the form, OGE will publish a second paperwork notice in the **Federal Register** to inform the agencies and the public at the time it submitted the request for OMB paperwork approval.

Approved: March 12, 2002.

Amy L. Comstock,

Director, Office of Government Ethics.

[FR Doc. 02-6432 Filed 3-15-02; 8:45 am]

BILLING CODE 6345-01-U

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Program Support Center

Agency Information Collection Activities: Proposed Collections; Comment Request

The Department of Health and Human Services, Program Support Center (PSC) will periodically publish summaries of proposed information collection projects and solicit public comments in compliance with the requirements of section 3506(c)(2)(A) of the Paperwork Reduction Act of 1995. To request more information on the project or to obtain a copy of the information collection plans and instruments, call the PSC Reports Clearance Officer on (301) 443-1494.

Comments are invited on: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the proposed collection of information; (c) ways to enhance the quality, utility and clarity of the information to be collected; and (d) ways to minimize the burden of the collection of information on respondents, including the use of automated collection techniques or other forms of information technology.

1. *Proposed Project:* Application to the Board for Correction of Public Health Service (PHS) Commissioned Corps Records (PSC-54)—(OMB 0937-0095)—Extension.

An application is submitted by commissioned officers of the PHS Commissioned Corps, former officers, their spouses or heirs who appeal to the Board for Correction to request removal of an alleged error or injustice in an officer's record. The information submitted is used by the Board for Correction to determine if an error or injustice has occurred and to rectify such error or injustice. An appeal cannot be considered without the information furnished on this form. *Respondents:* Individuals or households and Federal employees. *Total Number of Respondents:* ten per calendar year. *Number of Responses per Respondent:* one response per request. *Average Burden per Response:* four hours. *Estimated Annual Burden:* 40 hours.

Send comments to Irene S. West, PSC Reports Clearance Officer, Room 17A39, Parklawn Building, 5600 Fishers Lane, Rockville, MD 20857. Written comments should be received within 60 days of this notice.

Dated: March 7, 2002.

Curtis L. Coy,

Director, Program Support Center.

[FR Doc. 02-6420 Filed 3-15-02; 8:45 am]

BILLING CODE 4168-17-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare and Medicaid Services

[CMS-R-284]

Agency Information Collection Activities: Proposed Collection; Comment Request

AGENCY: Centers for Medicare and Medicaid Services, HHS.

In compliance with the requirement of section 3506(c)(2)(A) of the

Paperwork Reduction Act of 1995, the Centers for Medicare and Medicaid Services (CMS) (formerly known as the Health Care Financing Administration (HCFA)), Department of Health and Human Services, is publishing the following summary of proposed collections for public comment. Interested persons are invited to send comments regarding this burden estimate or any other aspect of this collection of information, including any of the following subjects: (1) The necessity and utility of the proposed information collection for the proper performance of the agency's functions; (2) the accuracy of the estimated burden; (3) ways to enhance the quality, utility, and clarity of the information to be collected; and (4) the use of automated collection techniques or other forms of information technology to minimize the information collection burden.

Type of Information Collection

Request: Revision of a currently approved collection.

Title of Information Collection: Medicaid Statistical Information System (MMIS).

Form No.: HCFA-R-0284 (OMB# 0938-0345).

Use: State data are reported by a Federally mandated process known as MSIS. These data are the basis for: Medicaid actuarial forecasts for service utilization and costs; Medicaid legislative analysis and cost savings estimates; and responding to requests for information from CMS components, the Department, Congress, and other customers. The national MSIS database will contain details that will allow constructive or predictive analysis of today's Medicaid issues (e.g., pregnant women, and infants).

Frequency: Quarterly and Annually.

Affected Public: State, Local, or Tribal Government.

Number of Respondents: 53.

Total Annual Responses: 212.

Total Annual Hours: 2,120.

To obtain copies of the supporting statement and any related forms for the proposed paperwork collections referenced above, access CMS's Web Site address at <http://www.hcfa.gov/regs/prdact95.htm>, or e-mail your request, including your address, phone number, OMB number, and CMS document identifier, to Paperwork@hcfa.gov, or call the Reports Clearance Office on (410) 786-1326. Written comments and recommendations for the proposed information collections must be mailed within 60 days of this notice directly to the CMS Paperwork Clearance Officer designated at the following

address: CMS, Office of Information Services, Security and Standards Group, Division of CMS Enterprise Standards, Attention: Julie Brown, CMS-R-284, Room N2-14-26, 7500 Security Boulevard, Baltimore, Maryland 21244-1850.

Dated: March 1, 2002.

Julie Brown,

Acting Reports Clearance Officer, Security and Standards Group, Division of CMS Enterprise Standards.

[FR Doc. 02-6347 Filed 3-15-02; 8:45 am]

BILLING CODE 4120-03-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Center for Medicare and Medicaid Services

[CMS-R-211]

Agency Information Collection Activities: Submission for OMB Review; Comment Request

AGENCY: Center for Medicare and Medicaid Services, HHS.

In compliance with the requirement of section 3506(c)(2)(A) of the Paperwork Reduction Act of 1995, the Center for Medicare and Medicaid Services (CMS) (formerly known as the Health Care Financing Administration (HCFA)), Department of Health and Human Services, is publishing the following summary of proposed collections for public comment. Interested persons are invited to send comments regarding this burden estimate or any other aspect of this collection of information, including any of the following subjects: (1) The necessity and utility of the proposed information collection for the proper performance of the agency's functions; (2) the accuracy of the estimated burden; (3) ways to enhance the quality, utility, and clarity of the information to be collected; and (4) the use of automated collection techniques or other forms of information technology to minimize the information collection burden.

Type of Information Collection

Request: Revision of a currently approved collection.

Title of Information Collection: Model Application Template for State Child Health Plan Under Title XXI of the Social Security Act, State Children's Health Insurance Program, and Model Application Template and Instructions.

Form No.: CMS-R-211 (OMB# 0938-0707).

Use: States are required to submit Title XXI plans and amendments for approval by the Secretary pursuant to

section 2102 of the Social Security Act in order to receive funds for initiating and expanding health insurance coverage for uninsured children. The Model Application Template is used to assist States in submitting a State Child Health Plan and amendments to that plan.

Frequency: Once.

Affected Public: State, local, or tribal gov't.

Number of Respondents: 42.

Total Annual Responses: 42.

Total Annual Hours: 3,360.

To obtain copies of the supporting statement and any related forms for the proposed paperwork collections referenced above, access CMS' Web Site address at <http://www.hcfa.gov/regs/prdact95.htm>, or e-mail your request, including your address, phone number, OMB number, and CMS document identifier, to Paperwork@hcfa.gov, or call the Reports Clearance Office on (410) 786-1326. Written comments and recommendations for the proposed information collections must be mailed within 30 days of this notice directly to the OMB desk officer: OMB Human Resources and Housing Branch, Attention: Brenda Aguilar, New Executive Office Building, Room 10235, Washington, DC 20503.

Dated: February 21, 2002.

John P. Burke III,

CMS Reports Clearance Officer, CMS Office of Information Services, Security and Standards Group, Division of CMS Enterprise Standards.

[FR Doc. 02-6348 Filed 3-15-02; 8:45 am]

BILLING CODE 4120-03-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare and Medicaid Services

Notice of Hearing: Reconsideration of Disapproval of West Virginia State Plan Amendment (SPA) 01-05

AGENCY: Centers for Medicare and Medicaid Services (CMS), HHS.

ACTION: Notice of hearing.

SUMMARY: This notice announces an administrative hearing to reconsider our decision to disapprove West Virginia SPA (01-05), on April 25, 2002 at 10 a.m.; Room 339; the Public Ledger Building; 150 South Independence Mall West; Philadelphia, PA 19106-3499.

Closing Date: Requests to participate in the hearing as a party must be received by the presiding officer by April 2, 2002.

FOR FURTHER INFORMATION CONTACT: Kathleen Scully-Hayes Office of

Hearings, Centers for Medicare & Medicaid Services, Suite L 2520 Lord Baltimore Drive, Baltimore, Maryland 21244-2670, Telephone: (410) 786-2055.

SUPPLEMENTARY INFORMATION: This notice announces an administrative hearing to reconsider our decision to disapprove West Virginia SPA (01-05).

Section 1116 of the Social Security Act (the Act) and 42 CFR part 430 establish HHS procedures that provide an administrative hearing for reconsideration of a disapproval of a State plan or plan amendment. The Centers for Medicare & Medicaid Services (CMS) is required to publish a copy of the notice to a State Medicaid agency that informs the agency of the time and place of the hearing and the issues to be considered. If we subsequently notify the agency of additional issues that will be considered at the hearing, we will also publish that notice. Any individual or group that wants to participate in the hearing as a party must petition the presiding officer within 15 days after publication of this notice, in accordance with the requirements contained at 42 CFR 430.76(b)(2). Any interested person or organization that wants to participate as amicus curiae must petition the presiding officer before the hearing begins in accordance with the requirements contained at 42 CFR 430.76(c). If the hearing is later rescheduled, the presiding officer will notify all participants.

The primary issue in the hearing is whether West Virginia's SPA 01-05 complies with the requirement of section 1917(b)(3) of the Act governing criteria for establishing an undue hardship under which the provisions governing mandatory estate recovery will be waived. That provision requires the State to use criteria established by the Secretary for determining whether estate recovery constitutes an undue hardship: 1. In resolving this issue, the hearing will consider whether publication in the State Medicaid Manual meets the requirements for adopting standards governing a homestead of modest value for purposes of qualifying for the undue hardship exception section 1917(b)(3); 2. The hearing will also consider if properly adopted, whether the Secretary appropriately applied these standards in disapproving the amendment.

West Virginia initially submitted SPA 01-05 on March 13, 2001. Section 1917 (b)(3) of the Act requires the state agency to establish procedures and standards to waive estate recoveries when such recoveries would cause an

undue hardship as determined on the basis of criteria established by the Secretary. The State Medicaid Manual (SMM) defines one basis for an undue hardship as "a homestead of modest value."

The SPA proposes to exempt homestead property based on a statewide arithmetic mean appraised value of a home that is to be updated yearly by the West Virginia Department of Tax and Revenue.

The CMS has informed West Virginia that it has provided standards for determining the maximum amount which can be excluded from estate recovery as a "homestead of modest value." Section 3810.C1 provides that states may not set the threshold for the market value of a homestead of modest value so high as to negate the intent of the estate recovery program. It specifically notes that "a homestead of 'modest value' can be defined as 50 percent or less of the average price of homes in the county where the homestead is located, as of the date of the beneficiary's death." Under West Virginia's amendment, in many counties, the \$50,735 homestead of modest value exemption is greater than 100 percent of the average appraised value of homes in the county. In others it is twice that amount. Accordingly, CMS found the amendment did not comport with the standards for defining a homestead of modest value, which a state may exempt as part of its undue hardship exemption.

The CMS has noted that West Virginia's statewide homestead exemption was not included in the amendment as part of its "undue hardship" waiver of the mandatory estate recovery. The State included this exemption in the State plan as a separate item. Any homestead exempted must be excluded either on the basis of "undue hardship" or that it is not cost-effective for the State to recover.

The notice to West Virginia announcing an administrative hearing to reconsider the disapproval of its SPA reads as follows:

Nancy V. Atkins, MSN, RNC, NP,
Commissioner, State of West Virginia,
Department of Health and Human Services,
Bureau for Medical Services, 350 Capitol
Street, Room 251, Charleston, West
Virginia 25301-3706

Dear Ms. Atkins:

I am responding to your request for reconsideration of the decision to disapprove West Virginia State Plan Amendment (SPA) 01-05.

The primary issue in the hearing is whether West Virginia's SPA 01-05 complies with the requirement of section 1917 (b)(3) of the Social Security Act (the Act) governing criteria for establishing an undue hardship

under which the provisions governing mandatory estate recovery will be waived. That provision requires the State to use criteria established by the Secretary for determining whether estate recovery constitutes an undue hardship: 1. In resolving this issue, the hearing will consider whether publication in the State Medicaid Manual meets the requirements for adopting standards governing a homestead of modest value for purposes of qualifying for the undue hardship exception Section 1917(b)(3); 2. The hearing will also consider if properly adopted, whether the Secretary appropriately applied these standards in disapproving the amendment.

West Virginia initially submitted SPA 01-05 on March 13, 2001. Section 1917 (b)(3) of the Act requires the State agency to establish procedures and standards to waive estate recoveries when such recoveries would cause an undue hardship as determined on the basis of criteria established by the Secretary. The State Medicaid Manual (SMM) defines one basis for an undue hardship as "a homestead of modest value."

The SPA proposes to exempt homestead property based on a statewide arithmetic mean appraised value of a home that is to be updated yearly by the West Virginia Department of Tax and Revenue.

The Centers for Medicare & Medicaid Services (CMS) has informed West Virginia that it has provided standards for determining the maximum amount which can be excluded from estate recovery as a "homestead of modest value." Section 3810.C1 provides that states may not set the threshold for the market value of a homestead of modest value so high as to negate the intent of the estate recovery program. It specifically notes that "a homestead of 'modest value' can be defined as 50 percent or less of the average price of homes in the county where the homestead is located, as of the date of the beneficiary's death." Under West Virginia's amendment, in many counties, the \$50,735 homestead of modest value exemption is greater than 100 percent of the average appraised value of homes in the county. In others it is twice that amount. Accordingly, CMS found the amendment did not comport with the standards for defining a homestead of modest value, which a state may exempt as part of its undue hardship exemption.

The CMS has noted that West Virginia's statewide homestead exemption was not included in the amendment as part of its "undue hardship" waiver of the mandatory estate recovery. The State included this exemption in the State plan as a separate item. Any homestead exempted must be excluded either on the basis of "undue hardship" or that it is not cost-effective for the State to recover.

I am scheduling a hearing on your request for reconsideration to be held on April 25, 2002, at 10 a.m.; Room 339; The Public Ledger Building; 150 South Independence Mall West; Philadelphia, Pennsylvania 19106-3499.

If this date is not acceptable, we would be glad to set another date that is mutually agreeable to the parties. The hearing will be governed by the procedures prescribed at 42 CFR, part 430.

I am designating Ms. Kathleen Scully-Hayes as the presiding officer. If these arrangements present any problems, please contact the presiding officer. In order to facilitate any communication which may be necessary between the parties to the hearing, please notify the presiding officer to indicate acceptability of the hearing date that has been scheduled and provide names of the individuals who will represent the State at the hearing. The presiding officer may be reached at (410) 786-2055.

Sincerely,
Thomas A. Scully.

(Sect. 1116 of the Social Security Act (42 U.S.C. 1316); 42 CFR 430.18)

(Catalog of Federal Domestic Assistance Program No. 13.714, Medicaid Assistance Program)

Dated: March 7, 2002.

Thomas A. Scully,
Administrator, Centers for Medicare & Medicaid Services.

[FR Doc. 02-6349 Filed 3-15-02; 8:45 am]

BILLING CODE 4160-18-U

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

[Docket No. 02D-0002]

Draft Guidance for Industry on Developing Drugs To Treat Inhalational Anthrax (Post-Exposure); Availability

AGENCY: Food and Drug Administration, HHS.

ACTION: Notice.

SUMMARY: The Food and Drug Administration (FDA) is announcing the availability of a draft guidance for industry entitled "Inhalational Anthrax (Post-Exposure)—Developing Antimicrobial Drugs." This guidance focuses on the development of antimicrobial drugs for administration to persons who have inhaled aerosolized *Bacillus anthracis*, but who do not yet have the established disease. The treatment goal would be to prevent development of the infection in such persons.

DATES: Submit written or electronic comments on the draft guidance by May 17, 2002. General comments on agency guidance documents are welcome at any time.

ADDRESSES: Submit written requests for single copies of the draft guidance to the Division of Drug Information (HFD-240), Center for Drug Evaluation and Research, Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857. Send one self-addressed adhesive label to assist that office in processing your requests.

Submit written comments on the draft guidance to the Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. Submit electronic comments to <http://www.fda.gov/dockets/ecomments>. See the **SUPPLEMENTARY INFORMATION** section for electronic access to the draft guidance document.

FOR FURTHER INFORMATION CONTACT:

Renata Albrecht, Center for Drug Evaluation and Research (HFD-590), Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, 301-827-2336.

SUPPLEMENTARY INFORMATION:

I. Background

FDA is announcing the availability of a draft guidance for industry entitled "Inhalational Anthrax (Post-Exposure)—Developing Antimicrobial Drugs." This guidance focuses on the development of antimicrobial drugs for administration to persons who have inhaled aerosolized *B. anthracis*, but who do not yet have the established disease. The treatment goal would be to prevent development of the infection in such persons.

In the fall of 2001, *B. anthracis*, the bacterium that causes anthrax, was used as a bioterrorism agent and sent through the U.S. mail, resulting in cases of cutaneous and inhalational anthrax in New York, New Jersey, the District of Columbia, Florida, and Connecticut. Ciprofloxacin hydrochloride tablets, ciprofloxacin intravenous (IV) solution, ciprofloxacin IV in 5 percent dextrose, ciprofloxacin IV in 0.9 percent saline, and ciprofloxacin oral suspension, which the agency had approved in August 2000 for use in the management of patients who have been exposed to aerosolized spores of *B. anthracis*, were used to treat the potentially infected persons.

Because of the bioterrorism incident, the agency is encouraging the development of additional antimicrobial agents to be used in the event of inhalational exposure to *B. anthracis*. This guidance provides recommendations on how to develop such agents. The guidance is intended to assist applicants who wish to plan, design, conduct, and appropriately monitor the studies, including clinical studies, for drugs to treat persons exposed to *B. anthracis*. Applications submitted to the agency based on studies conducted as recommended in this guidance should yield the information necessary for the agency to determine whether the antimicrobial under study is safe and effective for use

in persons exposed to aerosolized *B. anthracis* who do not yet have established disease.

This level 1 draft guidance is being issued consistent with FDA's good guidance practices regulation (21 CFR 10.115). The draft guidance represents the agency's current thinking on this topic. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. An alternative approach may be used if such approach satisfies the requirements of the applicable statutes and regulations.

II. Comments

Interested persons may submit to the Dockets Management Branch (address above) written or electronic comments on the draft guidance by May 17, 2002. Two copies of any comments are to be submitted, except that individuals may submit one copy. Comments are to be identified with the docket number found in brackets in the heading of this document. The draft guidance and received comments are available for public examination in the Dockets Management Branch between 9 a.m. and 4 p.m., Monday through Friday.

III. Electronic Access

Persons with access to the Internet may obtain the document at either <http://www.fda.gov/cder/guidance/index.htm> or <http://www.fda.gov/ohrms/dockets/default.htm>.

Dated: January 14, 2002.

Margaret M. Dotzel,

Associate Commissioner for Policy.

[FR Doc. 02-6319 Filed 3-15-02; 8:45 am]

BILLING CODE 4160-01-S

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

[Docket No. 00D-1033]

Guidance for Industry on Information Program on Clinical Trials for Serious or Life-Threatening Diseases and Conditions; Availability

AGENCY: Food and Drug Administration, HHS.

ACTION: Notice.

SUMMARY: The Food and Drug Administration (FDA) is announcing the availability of a guidance for industry entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases and Conditions." The document provides guidance for industry on procedures for submitting protocol information to the Clinical

Trials Data Bank established by section 113 of the Food and Drug Administration Modernization Act of 1997 (Modernization Act). Section 113 of the Modernization Act creates a public resource for information on studies of drugs for serious or life-threatening diseases and conditions conducted under FDA's investigational new drug (IND) regulations.

DATES: Submit written or electronic comments at any time.

ADDRESSES: Submit written requests for single copies of this guidance to the Division of Drug Information (HFD-240), Center for Drug Evaluation and Research (CDER), Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, or to the Office of Communication, Training, and Manufacturers Assistance (HFM-40), Center for Biologics Evaluation and Research (CBER), Food and Drug Administration, 1401 Rockville Pike, Rockville, MD 20852-1448, 301-827-3844, FAX 888-CBER-FAX. Send one self-addressed adhesive label to assist that office in processing your requests. Submit written comments on the guidance to the Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852. Submit electronic comments to <http://www.fda.gov/dockets/ecomments>. See the **SUPPLEMENTARY INFORMATION** section for electronic access to the guidance document.

FOR FURTHER INFORMATION CONTACT:

Theresa Toigo, Office of Special Health Issues, Office of the Commissioner (HF-12), Food and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, 301-827-4460.

SUPPLEMENTARY INFORMATION:

I. Background

FDA is announcing the availability of a guidance for industry entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases and Conditions." The agency has finalized the guidance after considering comments received on two draft guidance documents. In the **Federal Register** of March 29, 2000 (65 FR 16620), FDA published the notice of availability of a draft guidance entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases: Establishment of a Data Bank." The March 29, 2000, draft guidance provided recommendations for industry on the submission of protocol information to the clinical trials data bank. It included information on the types of clinical trials for which submissions are required under section

113 of the Modernization Act (42 U.S.C. 282) and on the content of those submissions.

Notice of the availability of the second draft guidance entitled "Information Program on Clinical Trials for Serious or Life-Threatening Diseases: Implementation Plan," was published on July 9, 2001 (66 FR 35798). It addressed procedural issues, including how to submit required and voluntary protocol information to the Clinical Trials Data Bank through a Web-based Protocol Registration System (PRS) available at <http://prsinfo.clinicaltrials.gov/>.

This guidance, which is a combination of the informational and procedural draft guidances, was finalized after consideration of comments received on both draft guidances. The comments received addressed the following topics: (1) Scope of data requirements, (2) international trial sites, (3) voluntary information, (4) compliance, (5) timeframes, (6) procedural issues (e.g. contact names and intermediaries), and (7) burden estimate. Revisions made in the guidance are intended to clarify issues raised in the comments and to make the document clearer.

We note that Senate 1789, "Best Pharmaceuticals for Children Act" (Public Law 107-109), which was signed by the President on January 4, 2002, provides for a description of whether, and through what procedure, the manufacturer or sponsor of an IND will respond to requests for protocol exception, with appropriate safeguards, for single-patient and expanded protocol use of the investigational drug, particularly in children. The agency intends to issue a revised guidance in the future to address this provision.

Along with the first draft guidance, FDA published a notice in the **Federal Register** of March 29, 2000, announcing a proposed collection of information. On November 9, 2000 (65 FR 67385), FDA published a notice stating that the proposed collection of information was submitted to the Office of Management and Budget (OMB) for review. The report considered comments received on the proposed collection of information. On March 23, 2001 (66 FR 16251), FDA announced OMB's approval of the agency's information collection activities for the program (OMB Control No. 0910-0459). This approval expires March 31, 2004. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

This level 1 final guidance is being issued in accordance with FDA's good guidance practices regulation (21 CFR 10.115). The guidance represents the agency's current thinking on compliance with section 113 of Modernization Act, i.e., submitting information on clinical trials for serious or life-threatening diseases and conditions to a Clinical Trials Data Bank developed by the National Library of Medicine, National Institutes of Health. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. An alternative approach may be used if such approach satisfies the requirements of the applicable statutes and regulations.

II. Comments

Interested persons may, at any time, submit to the Dockets Management Branch (address above) written or electronic comments on the guidance. Two copies of any comments are to be submitted, except that individuals may submit one copy. Comments are to be identified with the docket number found in brackets in the heading of this document. The guidance and received comments are available for public examination in the Dockets Management Branch between 9 a.m. and 4 p.m., Monday through Friday.

III. Electronic Access

Persons with access to the Internet may obtain the document at either <http://www.fda.gov/cder/guidance/index.htm>, <http://www.fda.gov/cber/guidelines.htm>, or <http://www.fda.gov/ohrms/dockets/default.htm>.

Dated: March 1, 2002.

Margaret M. Dotzel,

Associate Commissioner for Policy.

[FR Doc. 02-6421 Filed 3-15-02; 8:45 am]

BILLING CODE 4160-01-S

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Health Resources and Services Administration

Agency Information Collection Activities: Proposed Collection: Comment Request

In compliance with the requirement for opportunity for public comment on proposed data collection projects (section 3506(c)(2)(A) of Title 44, United States Code, as amended by the Paperwork Reduction Act of 1995, Public Law 104-13), the Health Resources and Services Administration (HRSA) publishes periodic summaries of proposed projects being developed for submission to OMB under the Paperwork Reduction Act of 1995. To request more information on the proposed project or to obtain a copy of the data collection plans and draft instruments, call the HRSA Reports Clearance Officer on (301) 443-1129.

Comments are invited on: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the proposed collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; and (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology.

Proposed Project: Uniform Data System (OMB No. 0915-0193)—Revision

This is a request for a revision of approval of the Uniform Data System (UDS), which contains the annual reporting requirements for the cluster of primary care grantees funded by the Bureau of Primary Health Care (BPHC),

Health Resources and Services Administration (HRSA). The UDS includes reporting requirements for grantees of the following primary care programs: Community Health Centers, Migrant Health Centers, Health Care for the Homeless, Outreach and Primary Health Services for Homeless Children and Public Housing Primary Care, and Healthy Schools Healthy Communities. Authorizing Legislation is found in Public Law 104-299, Health Center Consolidation Act of 1996, enacting Section 330 of the Public Health Service Act.

The Bureau of Primary Health Care collects data on its programs to ensure compliance with legislative mandates and to report to Congress and policymakers on program accomplishments. To meet these objectives, BPHC requires a core set of information collected annually that is appropriate for monitoring and evaluating performance and reporting on annual trends. The UDS includes two components: the Universal Report, completed by all grantees, provides data on services, staffing, and financing; and the Grant Report, completed by grantees funded under the Homeless, Public Housing Program or Health Schools Healthy Communities as well as one of the other programs, provides data on characteristics of users whose services fall within the scope of the Homeless, Public Housing Program, Healthy Schools Healthy Communities grant. Grantees are also asked to provide information on the charges, collections, bad debt write off and contractual disallowances by payor sources (Medicaid, Medicare, self pay and private insurance). In addition, grantees need to include categories to some of the lists (e.g., services, ICD codes, CPT codes) and annotating the forms to indicate which lines are subtotals and the lines to which they sum.

Estimates of annualized reporting burden are as follows:

Type of report	Number of respondents	Hours per response	Total burden hours
Universal Report	757	24	18,168
Grant Report	114	16	1,824
Total	757		19,992

Send comments to Susan G. Queen, Ph.D., HRSA Reports Clearance Officer, Room 11-05, Parklawn Building, 5600 Fishers Lane, Rockville, MD 20857. Written comments should be received within 60 days of this notice.

Dated: March 12, 2002.

Jane M. Harrison,

Director, Division of Policy Review and Coordination.

[FR Doc. 02-6422 Filed 3-15-02; 8:45 am]

BILLING CODE 4165-15-P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Internet Tools to Enhance Use of Online Health Resources.

Date: April 18, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate contract proposals.

Place: Executive Plaza North, Conference Room C, 6130 Executive Boulevard, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Joyce C. Pegues, PhD, Scientific Review Administrator, Special Review and Resources Branch, Division of Extramural Activities, National Cancer Institute, 6116 Executive Boulevard, Room 7149, Bethesda, MD 20892. 301/594-1286. (Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6384 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and/or contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications and/or contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Cancer Communication and Interactive Media Technology.

Date: April 18, 2002.

Time: 2 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Executive Plaza North, Conference Room C, 6130 Executive Boulevard, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Joyce C. Pegues, PhD, Scientific Review Administrator, Special Review and Resources Branch, Division of Extramural Activities, National Cancer Institute, 6116 Executive Boulevard, Room 7149, Bethesda, MD 20892. 301/594-1286. (Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6385 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6) Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Initial Review Group, Subcommittee D—Clinical Studies.

Date: April 25, 2002.

Time: 7 a.m. to 7 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn—Georgetown, 2101 Wisconsin Avenue, NW, Washington, DC 20007.

Contact Person: William D. Merritt, PhD, Scientific Review Administrator, Grants Review Branch, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, Room 8129, MSC 8328, Bethesda, MD 20892-8328. 301-496-9767.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6386 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice

is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Innovative Technologies for the Molecular Analysis of Cancer.

Date: March 21, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: Executive Plaza North, Conference Room D, 6130 Executive Boulevard, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Sherwood Githens, PhD, Scientific Review Administrator, National Institutes of Health, National Cancer Institute, Special Review, Referral and Resources Branch, 6116 Executive Boulevard, Room 8068, Bethesda, MD 20892. (301) 435-1822.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6387 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4)

and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Children's Oncology Group Phase 1/Pilot Consortium.

Date: May 3, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications and/or proposals.

Place: Bethesda Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Thomas M. Vollberg, PhD, Scientific Review Administrator, Special Review, Referral and Resources Branch, Division of Extramural Activities, National Cancer Institute, National Institute of Health, 6116 Executive Boulevard, Room 8049, Rockville, MD 20852, 301/594-9582.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6394 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Special Emphasis Panel, Cancer Prognosis and Prediction.

Date: April 16-17, 2002.

Time: 5 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Hilton Gaithersburg, 620 Perry Parkway, Gaithersburg, MD 20877.

Contact Person: Gerald G. Lovinger, PhD, Scientific Review Administrator, Special Review and Resources Branch, Division of Extramural Activities, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, Room 8101, Rockville, MD 20892-7405, 301/496-7987.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6395 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Initial Review Group, Subcommittee E—Cancer Epidemiology, Prevention & Control.

Date: April 24-25, 2002.

Time: 7 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: Georgetown Holiday Inn, 2101 Wisconsin Ave, NW., Washington, DC 20007.

Contact Person: Mary C. Fletcher, PhD, Scientific Review Administrator, Grants

Review Branch, Division of Extramural Activities, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, RM 8115, Bethesda, MD 20852, 301/496-7413.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6396 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Cancer Institute; Notice of Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the meeting of the National Cancer Institute Board of Scientific Advisors.

The meeting will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(6), Title 5 U.S.C., as amended to disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Cancer Institute Board of Scientific Advisors.

Date: March 25, 2002.

Open: March 25, 2002, 8:30 a.m. to 10:30 a.m..

Agenda: Joint meeting of the NCI Board of Scientific Advisors and NCI Board of Scientific Counselors; Report of the Director, NCI; and Scientific Presentations.

Place: National Cancer Institute, 9000 Rockville Pike, Building 31, C Wing, 6 Floor, Conference Room 10, Bethesda, MD 20892.

Open: March 25, 2002, 10:30 AM to 5:00 PM.

Agenda: Ongoing and New Business; Reports of Program Review Group(s); and Budget Presentation; Reports of Special

Initiatives; RFA and RFP Concept Reviews; and Scientific Presentations.

Place: National Cancer Institute, 9000 Rockville Pike, Building 31, C Wing, 6 Floor, Conference Room 10, Bethesda, MD 20892.

Closed: March 25, 2002, 5 p.m. to 6 p.m.

Agenda: To review and evaluate personnel issues.

Place: National Cancer Institute, 9000 Rockville Pike, Building 31, C Wing, 6 Floor, Conference Room 10, Bethesda, MD 20892.

Contact Person: Paulette S. Gray, PhD, Executive Secretary, Deputy Director, Division of Extramural Activities, National Cancer Institute, National Institutes of Health, 6116 Executive Boulevard, Room 8141, Bethesda, MD 20892, (301) 496-4218.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign in at the security desk upon entering the building.

Information is also available on the Institute's/Center's home page: deainfo.nci.nih.gov/advisory/bsa.htm, where an agenda and any additional information for the meeting will be posted when available.

This notice is being published less than 15 days prior to the meeting date due to scheduling conflicts.

(Catalogue of Federal Domestic Assistance Program Nos. 93.392, Cancer Construction; 93.393, Cancer Cause and Prevention Research; 93.394, Cancer Detection and Diagnosis Research; 93.395, Cancer Treatment Research; 93.396, Cancer Biology Research; 93.397, Cancer Centers Support; 93.398, Cancer Research Manpower; 93.399, Cancer Control, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6410 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Center for Research Resources; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting:

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant

applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Center for Research Resources Special Emphasis Panel, Clinical Research.

Date: April 3, 2002.

Time: 8 a.m. to Adjournment.

Agenda: To review and evaluate grant applications.

Place: Bethesda Residence Inn, 7335 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: D.G. Patel, PhD, Scientific Review Administrator, Office of Review, National Center for Research Resources, National Institutes of Health, 6705 Rockledge Drive, Room 6018, Bethesda, MD 20892-7965, (301) 435-0824, dgpattel@ncrr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research, 93.333; 93.371, Biomedical Technology; 93.389, Research Infrastructure, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6406 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Center for Research Resources; Notice of Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of a meeting of the National Advisory Research Resources Council.

The meeting will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and/or contract proposal and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications and/or contract proposals,

the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Advisory Research Resources Council.

Date: May 16, 2002.

Open: 8:30 a.m. to 2:45 p.m.

Agenda: Report of Center Director & other issues.

Place: National Institutes of Health, 9000 Rockville Pike, Building 31C, Conference Room 6, Bethesda, MD 20892.

Closed: 2:45 PM to Adjournment.

Agenda: To review and evaluate grant applications.

Place: National Institutes of Health, 9000 Rockville Pike, Building 31C, Conference Room 6, Bethesda, MD 20892.

Contact Person: Louise E. Ramm, PhD, Deputy Director, National Center for Research Resources, National Institutes of Health, Building 31, Room 3B11, Bethesda, MD 20892. 301-496-6023.

Information is also available on the Institute's/Center's home page: www.ncrr.nih.gov/newspub/minutes.htm, where an agenda and any additional information for the meeting will be posted when available.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research, 93.333; 93.371, Biomedical Technology; 93.389, Research Infrastructure, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6416 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Eye Institute; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Eye Institute Special Emphasis Panel.

Date: April 12, 2002.

Time: 9 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Samuel Rawlings, PhD, Chief, Scientific Review Branch, Division of Extramural Research, National Eye Institute, Bethesda, MD 20892, 301-496-5561.

(Catalogue of Federal Domestic Assistance Program Nos. 93.867, Vision Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6409 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Drug Abuse; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Drug Abuse Special Emphasis Panel, "Dosage Form Development".

Date: April 3, 2002.

Time: 9 a.m. to 5 p.m.

Agenda: To review and evaluate contract proposals.

Place: Bethesda Marriott Hotel, 5151 Pooks Hill Road, Bethesda, MD 20814.

Contact Person: Eric Zatman, Contract Review Specialist, Office of Extramural Affairs, National Institute on Drug Abuse, National Institutes of Health, DHHS, 6001 Executive Boulevard, Room 3158, MSC 9547, Bethesda, MD 20892-9547. (301) 435-1438.

Name of Committee: National Institute on Drug Abuse Special Emphasis Panel, "Development of Science Education Materials".

Date: April 10, 2002.

Time: 9 a.m. to 5 p.m.

Agenda: To review and evaluate contract proposals.

Place: Double Tree Hotel, 1750 Rockville Pike, Rockville, MD 20852.

Contact Person: Eric Zatman, Contract Review Specialist, Office of Extramural Affairs, National Institute on Drug Abuse, National Institutes of Health, DHHS, 6001 Executive Boulevard, Room 3158, MSC 9547, Bethesda, MD 20892-9547. (301) 435-1438. (Catalogue of Federal Domestic Assistance Program Nos. 93.277, Drug Abuse Scientist Development Award for Clinicians, Scientist Development Awards, and Research Scientist Awards; 93.278, Drug Abuse National Research Service Awards for Research Training; 93.279, Drug Abuse Research Programs, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6383 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institutes of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 22, 2002.

Time: 12 p.m. to 2 p.m.

Agenda: To review and evaluate contract proposals.

Place: 6100 Executive Blvd 5th Floor, Rockville, MD 20852. (Telephone Conference Call).

Contact Person: Hameed Khan, PhD, Scientific Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, National Institutes of Health, 6100 Executive Blvd., Room 5E01, Bethesda, MD 20892. (301) 496-1485.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865, Research for Mothers and Children; 93.929, Center for

Medical Rehabilitation Research, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6388 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to public in accordance with the provisions set forth in sections 552(b)(4) and 552(b)(6), Title 5 U.S.C. as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 29, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate contract proposals.

Place: For Points by Sheraton, 8400 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Hameed Khan, PhD, Scientific Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, National Institutes of Health, 6100 Executive Blvd., Room 5E01, Bethesda, MD 20892. (301) 496-1485.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865 for Mothers and Children; 93.929, Research Center for Medical Rehabilitation Research, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office and Federal Advisory Committee Policy.

[FR Doc. 02-6389 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552(b)(4) and 552(b)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 18-19, 2002.

Time: 6:30 p.m. to 5:30 p.m.

Agenda: To review and evaluate grant applications.

Place: 5520 Wisconsin Avenue, Chevy Chase, MD 20815.

Contact Person: Anne Krey, Scientific Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, National Institutes of Health, 6100 Executive Blvd., Rm. 5E03, Bethesda, MD 20892, 301-435-6908.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865, Research for Mothers and Children; 93.929, Center for Medical Rehabilitation Research, National Institutes of Health, HHS)

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6390 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Deafness and Other Communication Disorders; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552(b)(4) and 552(b)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Deafness and Other Communications Disorders Special Emphasis Panel.

Date: April 18, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: 6120 Executive Blvd., Suite 400C, Bethesda, MD 20852.

Contact Person: Melissa Stick, PhD, MPH, Scientific Review Administrator, Scientific Review Branch, Division of Extramural Research, NIDCD/NIH, 6120 Executive Blvd., Bethesda, MD 20892, 301-496-8863.

(Catalogue of Federal Domestic Assistance Program Nos. 93.173, Biological Research Related to Deafness and Communicative Disorders, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6391 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Meeting

Pursuant to section 10(a) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of a meeting of the National Longitudinal Study of Environmental Effects on Child Health and Development.

The meeting will be open to the public, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the contact Person listed below in advance of the meeting.

Name of Committee: National Longitudinal Study of Environmental Effects on Child Health and Development.

Date: April 7-8, 2002.

Time: April 7, 2002, 11:30 a.m. to 2 p.m.

Agenda: To orient members and complete administrative business relevant to the establishment of the committee.

Place: Sheraton Premiere Hotel, 8661 Leesburg Pike, Vienna, VA.

Time: April 8, 2002, 8 a.m. to 5:30 p.m.

Agenda: Report of the Inter-agency Coordinating Committee, Discussion of Working Group membership, review of Working Group products.

Place: Sheraton Premiere Hotel 8661 Leesburg Pike, Vienna VA.

Contact Person: Peter M. Scheidt, MD, Medical Officer, Division of Epidemiology, Statistics and Prevention Research, National Institute of Child Health and Human Development, NIH, 6100 Executive Boulevard, Room 7B03, Bethesda, MD 20892, (301) 451-6421, ncs@nauk.nih.gov. (Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865 Research for Mothers and Children; 93.929, Center for Medical Rehabilitation on Research National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6392 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Diabetes and Digestive and Kidney Diseases; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: March 29, 2002.

Time: 3 p.m. to 4 p.m.

Agenda: To review and evaluate grant applications.

Place: 2 Democracy Plaza, 6707 Democracy Boulevard, Room 754, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lakshmanan Sankaran, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 754,

6707 Democracy Boulevard, National Institutes of Health, Bethesda, MD 20892-6600, (301) 594-7799.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: April 9, 2002.

Time: 3 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: 2 Democracy Plaza, 6707 Democracy Boulevard, Room 746, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Maria E. Davila-Bloom, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 746, 6707 Democracy Boulevard, National Institutes of Health, Bethesda, MD 20892-6600, (301) 594-7637, davila-bloomm@extra.niddk.nih.gov.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: April 23, 2002.

Time: 12:45 p.m. to 2:45 p.m.

Agenda: To review and evaluate grant applications.

Place: 2 Democracy Plaza, 6707 Democracy Boulevard, Room 756, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Maxine Lesniak, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 756, 6707 Democracy Boulevard, National Institutes of Health, Bethesda, MD 20892-6600, (301) 594-7792, lesniakm@extra.niddk.nih.gov.

(Catalogue of federal Domestic Assistance Program Nos. 93.847, Diabetes, Endocrinology and Metabolic Research; 93.848, Digestive Diseases and Nutrition Research; 93.849, Kidney Diseases, Urology and Hematology Research, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6398 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose

confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Child Health and Human Development Special Emphasis Panel.

Date: April 10-11, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: 8777 Georgia Avenue, Silver Spring, MD 20910-3763.

Contact Person: Jon M. Ranhand, PhD, Scientist Review Administrator, Division of Scientific Review, National Institute of Child Health and Human Development, NIH, 6100 Executive Blvd., Room 5E03, Bethesda, MD 20892, (301) 435-6884.

(Catalogue of Federal Domestic Assistance Program Nos. 93.209, Contraception and Infertility Loan Repayment Program; 93.864, Population Research; 93.865, Research for Mothers and Children; 93.929, Center for Medical Rehabilitation Research, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6400 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Child Health and Human Development; Notice of Closed Meeting

Notice is hereby given of a change in the meeting of the National Institute of Child Health and Human Development Special Emphasis Panel, April 5, 2002, 8 a.m. to April 5, 2002, 5 p.m., Hyatt Hotel, One Bethesda Metro Center, Bethesda, MD 20814 which was published in the **Federal Register** on February 19, 2002, 67 FR 7385.

The meeting will be at the Holiday Inn Chevy Chase, 5520 Wisconsin Avenue, Chevy Chase, Maryland. The meeting is closed to the public.

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6401 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Deafness and Other Communication Disorders; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Deafness and Other Communications Disorders Special Emphasis Panel

Date: April 10, 2002.

Time: 8 a.m. to 1 p.m.

Agenda: To review and evaluate grant applications.

Place: The Hyatt Regency Hotel, 100 Bethesda Metro Center, Bethesda, MD 20814.

Contact Person: Ali A Azadegan, DVM, PhD, Scientific Review Administrator, Scientific Review Branch, Division of Extramural Research, NIDCD, NIH, DHHS, Bethesda, MD 20892-7180. (301) 496-8683. (Catalogue of Federal Domestic Assistance Program Nos. 93.173, Biological Research Related to Deafness and Communicative Disorders, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6402 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Mental Health; Amended Notice of Meeting

Notice is hereby given of a change in the meeting of the National Institute of Mental Health Special Emphasis Panel, February 27, 2002, 3:30 p.m. to February 27, 2002, 5:30 p.m., Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892 which was published in the **Federal Register** on February 7, 2002, 67 FR 5838-9.

The meeting will be as a telephone conference on March 13, 2002, 2-4 p.m. at the Neuroscience Center. The meeting is closed to the public.

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6403 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Mental Health; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The contract proposals and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the contract proposals, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: April 10, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate contract proposals.

Place: Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Susan M. Matthews, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6134, MSC 9607, Bethesda, MD 20892-9607. 301-443-5047.

(Catalogue of Federal Domestic Assistance Program Nos. 93.242, Mental Health Research Grants; 93.281, Scientist Development Award, Scientist Development Award for Clinicians, and Research Scientist Award; 93.282, Mental Health Research Service Awards for Research Training, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6404 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Mental Health; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individual associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: March 21, 2002.

Time: 12 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Joel Sherrill, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6149, MSC 9606, Bethesda, MD 20892-9606. 301-443-6102. jsherrill@mail.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: National Institute of Mental Health Special Panel.

Date: March 25, 2002.

Time: 8 a.m. to 6 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Henry J. Haigler, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Rm. 6150, MSC 9608, Bethesda, MD 20892-9608. 301/443-7216. hhaigler@mail.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.

Date: April 8, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Holiday Inn, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Joel Sherrill, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6149, MSC 9606, Bethesda, MD 20892-9606. 301-443-6102. jsherrill@mail.nih.gov.

Name of Committee: National Institute of Mental Health Special Emphasis Panel.
Date: April 12, 2002.

Time: 3 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Neuroscience Center, National Institutes of Health, 6001 Executive Blvd., Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: David I. Sommers, PhD, Scientific Review Administrator, Division of Extramural Activities, National Institute of Mental Health, NIH, Neuroscience Center, 6001 Executive Blvd., Room 6144, MSC 9606, Bethesda, MD 20892-9606. 301-443-6470. dsommers@mail.nih.gov.

(Catalogue of Federal Domestic Assistance Program Nos. 93.242, Mental Health Research Grants; 93.281, Scientist Development Award, Scientist Development Award for Clinicians, and Research Scientist Award; 93.282, Mental Health National Research Service Awards for Research Training, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6405 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Diabetes and Digestive and Kidney Diseases; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: April 8, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Doubletree Hotel Crystal City, 300 Army Navy Drive, Arlington, VA 22202.

Contact Person: Michael W. Edwards, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 751, 6707 Democracy Boulevard, National Institute of Health, Bethesda, MD 20892, (301) 594-8886.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel, Program Projects—Stem Cells and Signal Transduction.

Date: April 16, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Marriott Suites, 6711 Democracy Boulevard, Bethesda, MD 20817.

Contact Person: John Connaughton, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 757, 6707 Democracy Boulevard, National Institute of Health, Bethesda, MD 20892, (301) 594-7797, cannaughtonj@extra.niddk.nih.gov.

Name of Committee: National Institute of Diabetes and Digestive and Kidney Diseases Special Emphasis Panel.

Date: May 1, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Embassy Suites Hotel, 1300 Concourse Drive, Linthicum, MD 21090.

Contact Person: Dan E. Matsumoto, PhD, Scientific Review Administrator, Review Branch, DEA, NIDDK, Room 749, 6707 Democracy Boulevard, National Institute of Health, Bethesda, MD 20892-6600, (301) 594-8894,

(Catalogue of Federal Domestic Assistance Program Nos. 93.847, Diabetes, Endocrinology and Metabolic Research; 93.848, Digestive Diseases and Nutrition Research; 93.849, Kidney Diseases, Urology and Hematology Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6412 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Aging; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections

552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Aging Special Emphasis Panel, Caloric Restriction RFA.

Date: March 25-26, 2002.

Time: 6:30 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Four Points by Sheraton, 8400 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jeffrey M. Chernak, PhD, The Bethesda Gateway Building, 7201 Wisconsin Avenue Suite 2C212, Bethesda, MD 20892 (301) 496-9666.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: National Institute on Aging Special Emphasis Panel.

Date: April 2-3, 2002.

Time: 5 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Residence Inn, 7335 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Ramesh Vemuri, PhD, National Institute on Aging, The Bethesda Gateway Building, 7201 Wisconsin Avenue, Suite 2C212, Bethesda, MD 20892 (301) 496-9666.

Name of Committee: National Institute on Aging Special Emphasis Panel.

Date: April 7-8, 2002.

Time: 6:30 p.m. to 5 p.m..

Agenda: To review and evaluate grant applications.

Place: Marriott BWI Airport, 1743 West Nursery Road, Linthicum, MD 21240.

Contact Person: Jeffrey M. Chernak, PhD, The Bethesda Gateway Building, 7201 Wisconsin Avenue/Suite 2C212, Bethesda, MD 20892 (301) 496-9666.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign-in at the security desk upon entering the building.

(Catalogue of Federal Domestic Assistance Program Nos. 93.866, Aging Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6413 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute on Drug Abuse; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in section 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute on Drug Abuse Special Emphasis Panel, Clinical Trials Network.

Date: May 7–8, 2002.

Time: 8 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: The Westin Grand, 2350 M Street, NW., Washington, DC 20039.

Contact Person: William C. Grace, PHD, Deputy Director, Office of Extramural Affairs, National Institute on Drug Abuse, National Institutes of Health, DHHS, 6001 Executive Boulevard, Room 3158, MSC 9547, Bethesda, MD 20892–9547. (301) 443–2755

(Catalogue of Federal Domestic Assistance Program Nos. 93.277, Drug Abuse Scientist Development Award for Clinicians, Scientists Development Awards, and Research Scientist Awards; 93.278, Drug Abuse National Research Service Awards for Research Training; 93.279, Drug Abuse Research Programs, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6414 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Institute of Arthritis and Musculoskeletal and Skin Diseases; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individual associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: National Institute of Arthritis and Musculoskeletal and Skin Diseases Special Emphasis Panel.

Date: April 25, 2002.

Time: 8:30 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Pooks Hill Marriott, 5151 Pooks Hill Road, Bethesda, MD 20814.

Contact Person: Richard J. Bartlett, PhD, Scientific Review Administrator, National Institutes of Arthritis, Musculoskeletal and Skin Diseases, Natcher Bldg./Bldg. 45, MSC 6500/Room 5AS–37B, Bethesda, MD 20892. (301) 594–4952.

(Catalogue of Federal Domestic Assistance Program Nos. 93.846, Arthritis, Musculoskeletal and Skin Diseases Research, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6415 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Meeting

Pursuant to section 10(a) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of a meeting of the PubMed Central National Advisory Committee.

The meetings will be open to the public, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

Name of Committee: PubMed Central National Advisory Committee.

Date: May 6, 2002.

Time: 9:30 a.m. to 4 p.m.

Agenda: Program documents.

Place: National Library of Medicine, Board Room, Building 38, 2E09, 8600 Rockville Pike, Bethesda, MD 20894.

Contact Person: David J. Lipman, MD, Director, Natl Ctr for Biotechnology Information, National Library of Medicine, Department of Health and Human Services, Bethesda, MD 20894.

Any interested person may file written comments with the committee by forwarding the statement to the Contact Person listed on this notice. The statement should include the name, address, telephone number and when applicable, the business or professional affiliation of the interested person.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign-in at the security desk upon entering the building.

Information is also available on the Institute's/Center's home page: www.pubmedcentral.nih.gov/about/nac/html, where an agenda and any additional information for the meeting will be posted when available.

(Catalogue of Federal Domestic Assistance Program Nos. 93.879, Medical Library Assistance, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6393 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting:

The meeting will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The portions of the meeting devoted to the review and evaluation of journals for potential indexing by the National Library of Medicine will be closed to the public in accordance with the provisions set forth in section 552b(c)(9)(B), Title 5 U.S.C., as amended. Premature disclosure of the titles of the journals as potential titles to be indexed by the National Library of Medicine, the discussions, and the presence of individuals associated with

these publications could significantly frustrate the review and evaluation of individual journals.

Name of Committee: Literature Selection Technical Review Committee.

Date: June 6–7, 2002.

Open: June 6, 2002, 9 a.m. to 11 a.m.

Agenda: Administrative reports and program discussion.

Place: National Library of Medicine, 8600 Rockville Pike, Board Room, 2nd Floor Mezzanine, Bethesda, MD 20894.

Closed: June 6, 2002, 11 a.m. to 5 p.m.

Agenda: To review and evaluate journals as potential titles to be indexed by the National Library of Medicine.

Place: National Library of Medicine, 8600 Rockville Pike, Board Room, 2nd Floor Mezzanine, Bethesda, MD 20894.

Closed: June 7, 2002, 8:30 a.m. to 2 p.m.

Agenda: To review and evaluate journals as potential titles to be indexed by the National Library of Medicine.

Place: National Library of Medicine, 8600 Rockville Pike, Board Room, 2nd Floor Mezzanine, Bethesda, MD 20894.

Contact Person: Sheldon Kotzin, MLS, Chief, Bibliographic Services Division, Division of Library Operations, National Library of Medicine, Building 38A, Room 4N419, 8600 Rockville Pike, Bethesda, MD 20894.

(Catalogue of Federal Domestic Assistance Program No. 93.879, Medical Library Assistance, National Institutes of Health, HHS)

Dated: March 8, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy, NID.

[FR Doc. 02–6399 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the Board of Scientific Counselors, National Library of Medicine.

The meeting will be closed to the public as indicated below in accordance with the provisions set forth in section 552b(c)(6), Title 5 U.S.C., as amended for the review, discussions, and evaluation of individual intramural programs and projects conducted by the National Library of Medicine, including consideration of personnel qualifications and performance, and the competence of individual investigators, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Board of Scientific Counselors, National Library of Medicine, Board of Scientific Counselors, National Center for Biotechnology Information, National Library of Medicine.

Date: April 16, 2002.

Time: 8:30 a.m. to 3 p.m.

Agenda: To review and evaluate personal qualifications and performance, and competence of individual investigators.

Place: Library of Medicine, Board Room, Room 2E17, Bldg. 38, 8600 Rockville Pike, Bethesda, MD 20892.

Contact Person: David J. Lipman, MD, Director, Natl Ctr for Biotechnology Information, National Library of Medicine, Department of Health and Human Services, Bethesda, MD 20894.

(Catalogue of Federal Domestic Assistance Program Nos. 93.879, Medical Library Assistance, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6408 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

National Library of Medicine; Notice of Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of meetings of the Board of Regents of the National Library of Medicine.

The meetings will be open to the public as indicated below, with attendance limited to space available. Individuals who plan to attend and need special assistance, such as sign language interpretation or other reasonable accommodations, should notify the Contact Person listed below in advance of the meeting.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Board of Regents of the National Library of Medicine, Planning Subcommittee.

Date: May 13, 2000.

Open: 3 p.m. to 5 p.m.

Agenda: Program documents.

Place: National Library of Medicine, 8600 Rockville Pike, Conference Room B, Bethesda, MD 20892.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg 38, Room 2E17B, Bethesda, MD 20894.

Name of Committee: Board of Regents of the National Library of Medicine, Subcommittee on Outreach and Public Information.

Date: May 14, 2002.

Open: 7:30 a.m. to 8:45 a.m.

Agenda: Program documents.

Place: National Library of Medicine, 8600 Rockville Pike, Conference Room B, Bethesda, MD 20892.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg 38, Room 2E17B, Bethesda, MD 20894.

Name of Committee: Board of Regents of the National Library of Medicine.

Date: May 14–15, 2002.

Open: May 14, 2002, 9 a.m. to 4:30 p.m.

Agenda: Administrative Reports and Program Discussion.

Place: National Library of Medicine, Board Room Bldg 38, 2E–09, 8600 Rockville Pike, Bethesda, MD 20894.

Closed: May 14, 2002, 4:30 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: National Library of Medicine, Board Room BLDG 38, 2E–09, 8600 Rockville Pike, Bethesda, MD 20894.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg 38, Room 2E17B, Bethesda, MD 20894.

Name of Committee: Board of Regents of the National Library of Medicine, Extramural Programs Subcommittee.

Date: May 14, 2002.

Closed: 12 p.m. to 1 p.m.

Agenda: To review and evaluate grant applications.

Place: National Library of Medicine, Building 38A, HPCC Conference Room B1N30Q, 8600 Rockville Pike, Bethesda, MD 20894.

Contact Person: Donald A.B. Lindberg, MD, Director, National Library of Medicine, National Institutes of Health, PHS, DHHS, Bldg., 38, Room 2E17B, Bethesda, MD 20894.

Any interested person may file written comments with the committee by forwarding the statement to the Contact Person listed on this notice. The statement should include the name, address, telephone number and when applicable, the business or professional affiliation of the interested person.

In the interest of security, NIH has instituted stringent procedures for entrance into the building by non-government employees. Persons without a government I.D. will need to show a photo I.D. and sign in at the security desk upon entering the building.

Information is also available on the Institute's/Center's home page: www.nlm.nih.gov/od/bor/bor.html, when an agenda and any additional information for the meeting will be posted when available.

(Catalogue of Federal Domestic Assistance Program Nos. 93.879, Medicine Library Assistance, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6411 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Center for Scientific Review; Notice of Closed Meeting

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meeting.

The meeting will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 12, 2002.

Time: 10 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Deborah L. Young-Hyman, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 1100, MSC 7848, Bethesda, MD 20892. (301) 451-8008.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 13, 2002.

Time: 4:30 p.m. to 5:15 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Victoria S. Levin, MSW, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3172, MSC 7848, Bethesda, MD 20892 (301) 435-0912. levinv@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing

limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 14-15, 2002.

Time: 8:30 a.m. to 2:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Select, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Cheryl M. Corsaro, PhD, Scientific Review Administrator, Genome Study Section, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 2204, MSC 7890, Bethesda, MD 20892. (301) 435-1045. corsaroc@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 14, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892. (Telephone Conference Call).

Contact Person: Anshumali Chaudhari, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4124, MSC 7802, Bethesda, MD 20892. (301) 435-1210.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research, 93.333, 93.337, 93.393-93.396, 93.837-93.844, 93.846-93.878, 93.892, 93.893, National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6382 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Center for Scientific Review; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title U.S.C., as amended. The grant applications and the discussions could disclose confidential trade secrets or commercial property such as patentable material,

and personal information individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 19, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Victoria S. Levin, MSW, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3172, MSC 7848, Bethesda, MD 20892, (301) 435-0912. levin@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 20, 2002.

Time: 2 p.m. to 3:15 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Victoria S. Levin, MSW, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3172, MSC 7848, Bethesda, MD 20892, (301) 435-0912. levin@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 21, 2002.

Time: 8:30 a.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743. sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 21, 2002.

Time: 3 p.m. to 6 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743. sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing

limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 22, 2002.

Time: 8:30 a.m. to 1:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743, sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 22-23, 2002.

Time: 2:00 p.m. to 10:00 a.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814 301/435-1743, sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 23, 2002.

Time: 10:30 a.m. to 12:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn Bethesda, 8120 Wisconsin Avenue, Bethesda, MD 20814.

Contact Person: Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Rm. 4106, MSC 7814, Bethesda, MD 20892-7814, 301/435-1743, sipej@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 25, 2002.

Time: 1:30 p.m. to 3:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, 301 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 25, 2002.

Time: 3:00 p.m. to 4:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Joyce C. Gibson, DSC, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4172, MSC 7804, Bethesda, MD 20892, 301-435-4522, gibsonj@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 25, 2002.

Time: 1:30 p.m. to 3:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, 301 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 3:30 p.m. to 4:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 1:00 p.m. to 2:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 4:00 p.m. to 5:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Harold M. Davidson, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4216, MSC 7814, Bethesda, MD 20892, 301/435-1776, davidsoh@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 4:00 p.m. to 6:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mary Sue Krause, MED, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3182, MSC 7848, Bethesda, MD 20892, (301) 435-0902, krausem@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel. OBM-1 Dental SBIR/STTR Review Panel.

Date: March 27, 2002.

Time: 10 a.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: Quality Hotel, Courthouse Plaza, 1200 North Courthouse Road, Arlington, VA 22201.

Contact Person: J. Terrell Hoffeld, DDS, Ph.D, Dental Officer, USPHS, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4116, MSC 7816, Bethesda, MD 20892, (301) 435-1781, th88q@nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 10:30 a.m. to 12:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mary Sue Krause, MED, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3182, MSC 7848, Bethesda, MD 20892, (301) 435-0902, krausem@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Victor A. Fung, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4120, MSC 7804, Bethesda, MD 20814-9692, (301) 435-3504, fungv@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1 p.m. to 4 p.m.

Agenda: To review and evaluate grant applications.

Place: Holiday Inn, Tysons Corner, 1960 Chain Bridge Road, McLean, VA 22102.

Contact Person: David M. Monsees, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3199, MSC 7770, Bethesda, MD 20892, (301) 435-0684, monseesd@drgh.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 1:00 pm to 3:00 pm.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Deborah L. Young-Hyman, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of

Health, 6701 Rockledge Drive, Room 1100, MSC 7848, Bethesda, MD 20892, (301) 451-8008.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 2:00 pm to 3:00 pm.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 3:00 pm to 5:00 pm.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mary Sue Krause, MEd, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3182, MSC 7848, Bethesda, MD 20892, 301-435-0902, krausem@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27-29, 2002.

Time: 4:00 pm to 5:00 pm.

Agenda: To review and evaluate grant applications.

Place: Best Western University Tower, 4507 Brooklyn Avenue N.E., Seattle, WA 98105.

Contact Person: George W. Chacko, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4202, MSC 7812, Bethesda, MD 20892, 301-435-1220, chackoge@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 4 p.m. to 4:30 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, Ph.D., JD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 4:30 p.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, Ph.D., JD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 27, 2002.

Time: 12 p.m. to 1 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, Ph.D., Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge drive, Room 4118, MSC 7848, Bethesda, MD 20892, 301-435-3553, shirleym@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333 Clinical Research, 93.333. 93.337 93.393-93.396, 93.837-93.844, 93.846-93.878, 93.892, 93.893 National Institutes of Health, HHS)

Dated: March 11, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02-6397 Filed 3-15-02; 8:45 am]

BILLING CODE 4140-01-M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Center for Scientific Review; Notice of Closed Meetings

Pursuant to section 10(d) of the Federal Advisory Committee Act, as amended (5 U.S.C. Appendix 2), notice is hereby given of the following meetings.

The meetings will be closed to the public in accordance with the provisions set forth in sections 552b(c)(4) and 552b(c)(6), Title 5 U.S.C., as amended. The grant applications and the discussions could disclose

confidential trade secrets or commercial property such as patentable material, and personal information concerning individuals associated with the grant applications, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 26, 2002.

Time: 2 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Lee S. Mann, Ph.D, JD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 3186, MSC 7848, Bethesda, MD 20892, (301) 435-0677.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 8:30 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: Hyatt Regency, One Metro Center, Bethesda, MD 20814.

Contact Person: Mary Clare Walker, Ph.D, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5104, MSC 7852, Bethesda, MD 20892, (301) 435-1165.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 9 a.m. to 2:30 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Marriott Suites, 6711 Democracy Boulevard, Bethesda, MD 20817.

Contact Person: Alec S. Liacouras, Ph.D, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5154, MSC 7842, Bethesda, MD 20892, (301) 435-1740.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 10 a.m. to 11:30 a.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Michael A Oxman, Ph.D, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4112, MSC 7848, Bethesda, MD 20892, 301/435-3565, oxmanm@mail.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 11 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela Y. Ng, Ph.D, MBA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4142, MSC 7804, Bethesda, MD 20892, 301-435-1715, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirley@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 28, 2002.

Time: 2 p.m. to 3 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Mariela Shirley, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4118, MSC 7848, Bethesda, MD 20892, (301) 435-3553, shirley@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 8 a.m. to 12 p.m.

Agenda: To review and evaluate grant applications.

Place: Bethesda Marriott Suites, 6711 Democracy Boulevard, Bethesda, MD 20817.

Contact Person: Abubakar A Shaikh, DVM, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 6166, MSC 7892, Bethesda, MD 20892, (301) 435-1042, shaikha@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 9:30 a.m. to 10:30 a.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela Y. Ng, PhD, MBA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4142, MSC 7804, Bethesda, MD 20892, (301) 435-1715, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 10 a.m. to 5 p.m.

Agenda: To review and evaluate grant applications.

Place: The Hilton Crystal City at Ronald Reagan National Airport, 2399 Jefferson Davis Highway, Arlington, VA 22202.

Contact Person: Everett E. Sinnett, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 2178, MSC 7818, Bethesda, MD 20892, (301) 435-1016, sinnett@nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 11:00 a.m. to 12:00 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela Y. Ng, PhD, MBA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4142, MSC 7804, Bethesda, MD 20892, 301-435-1715, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

Name of Committee: Center for Scientific Review Special Emphasis Panel.

Date: March 29, 2002.

Time: 1 p.m. to 2 p.m.

Agenda: To review and evaluate grant applications.

Place: NIH, Rockledge 2, Bethesda, MD 20892, (Telephone Conference Call).

Contact Person: Angela M. Pattatucci-Aragon, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5220, MSC 7852, Bethesda, MD 20892, (301) 435-1775, nga@csr.nih.gov.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine,

93.306; 93.333, Clinical Research, 93.333, 93.337, 93.393–93.396, 93.837–93.844, 93.846–93.878, 93.892, 93.893, National Institutes of Health, HHS)

Dated: March 12, 2002.

LaVerne Y. Stringfield,

Director, Office of Federal Advisory Committee Policy.

[FR Doc. 02–6407 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–M

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institutes of Health

Prospective Grant of Co-Exclusive License: "Cloning and Expression of cDNA for Human Dihydropyrimidine Dehydrogenase"

AGENCY: National Institutes of Health, Public Health Service, DHHS.

ACTION: Notice.

SUMMARY: This is notice, in accordance with 35 U.S.C. 209(c)(1) and 37 CFR 404.7(a)(1)(i), that the National Institutes of Health, Department of Health and Human Services, is contemplating the grant of a co-exclusive license to practice the inventions embodied in the international patent application WO96/08568 (PCT/US95/12016) related to DHHS reference No. E–157–94/3, entitled "Cloning and expression of cDNA for human dihydropyrimidine dehydrogenase," to Oncoscreen GmbH of Jena, Germany.

The prospective co-exclusive license territory may be limited to Europe and the field of use may be limited to *in-vitro* diagnostics.

DATES: Only written comments and/or license applications which are received by the National Institutes of Health on or before May 17, 2002, will be considered.

ADDRESSES: Requests for copies of the patent, inquiries, comments and other materials relating to the contemplated co-exclusive license should be directed to: Matthew B. Kiser, Technology Licensing Specialist, Office of Technology Transfer, National Institutes of Health, 6011 Executive Boulevard, Suite 325, Rockville, MD 20852–3821; Telephone: (301) 496–7056, x224; Facsimile: (301) 402–0220; e-mail: kiserm@od.nih.gov.

SUPPLEMENTARY INFORMATION: The technology relates to the DPD gene. Cancer patients having a DPD deficiency are at risk of a severe toxic reaction to the commonly used anticancer agent 5-fluorouracil (5-FU). Claimed are DPD

genes from human and pig, methods for detecting the level of nucleic acids that encode DPD in patients, and nucleic acids that are useful as probes for this purpose. Also claimed are methods for expressing DPD in heterologous organisms. Expression vectors that employ a DPD nucleic acid as a selectable marker are also claimed.

The prospective co-exclusive license will be royalty-bearing and will comply with the terms and conditions of 35 U.S.C. 209 and 37 CFR 404.7. The prospective co-exclusive license may be granted unless within sixty (60) days from the date of this published notice, the NIH receives written evidence and argument that establish that the grant of the license would not be consistent with the requirements of 35 U.S.C. 209 and 37 CFR 404.7.

Applications for a license in the field of use filed in response to this notice will be treated as objections to the grant of the contemplated co-exclusive license. Comments and objections submitted to this notice will not be made available for public inspection and, to the extent permitted by law, will not be released under the Freedom of Information Act, 5 U.S.C. 552.

Dated: March 8, 2002.

Jack Spiegel,

Director, Division of Technology Development and Transfer, Office of Technology Transfer.

[FR Doc. 02–6417 Filed 3–15–02; 8:45 am]

BILLING CODE 4140–01–P

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR–4734–N–09]

Notice of Submission of Proposed Information Collection to OMB; Management Reviews of Multifamily Housing Projects

AGENCY: Office of the Chief information Officer, HUD.

ACTION: Notice.

SUMMARY: The proposed information collection requirement described below has been submitted to the Office of Management and Budget (OMB) for review, as required by the Paperwork Reduction Act. The Department is soliciting public comments on the subject proposal.

DATES: *Comments Due Date:* April 17, 2002.

ADDRESSES: Interested persons are invited to submit comments regarding this proposal. Comments should refer to the proposal by name and/or OMB approval number (2502–0178) be sent

to: Joseph F. Lackey, Jr., OMB Desk Officer, Office of Management and Budget, Room 10235, New Executive Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT:

Wayne Eddins, Reports Management Officer, Q, Department of Housing and Urban Development, 451 Seventh Street, Southwest, Washington, DC 20410; e-mail Wayne_Eddinis@HUD.gov; telephone (202) 708–2374. This is not a toll-free number. Copies of the proposed forms and other available documents submitted to OMB may be obtained from Mr. Eddins.

SUPPLEMENTARY INFORMATION: The Department has submitted the proposal for the collection of information, as described below, to OMB for review, as required by the Paperwork Reduction Act (44 U.S.C. Chapter 35). The Notice lists the following information: (1) The title of the information collection proposal; (2) the office of the agency to collect the information; (3) the OMB approval number, if applicable; (4) the description of the need for the information and its proposed use; (5) the agency form number, if applicable; (6) what members of the public will be affected by the proposal; (7) how frequently information submissions will be required; (8) an estimate of the total number of hours needed to prepare the information submission including number of respondents, frequency of response, and hours of response; (9) whether the proposal is new, an extension, reinstatement, or revision of an information collection requirement; and (10) the name and telephone number of an agency official familiar with the proposal and of the OMB Desk Officer for the Department.

This Notice also lists the following information:

Title of Proposal: Management Reviews of Multifamily Housing Projects.

OMB Approval Number: 2502–0178.

Form Numbers: HUD–9834.

Description of the Need for the Information and its Proposed Use:

HUD staff of HUD's agents (Contract Administrators) collect information during on-site reviews by interviewing owners/or management agents of insured and HUD-held projects. The information collected is used to evaluate the quality of management, determine causes of problems, devise corrective actions in order to safeguard the Department's financial interest and ensure that tenants are provided with decent, safe, and sanitary housing.

Respondents: Business or other for-profit, Not-for-profit institutions.

Frequency of Submission: On Occasion.

Reporting Burden:

Number of respondents	×	Frequency of responses	×	Hours per response	=	Burden hours
1,120		1		4		4,480

Total Estimated Burden Hours: 4,480.
Status: Reinstatement, without change.

Authority: Sect. 3507 of the Paperwork Reduction Act of 1995, 44 U.S.C. 35, as amended.

Dated: March 8, 2002.

Wayne Eddins,

*Departmental Reports Management Officer,
Office of the Chief Information Officer.*

[FR Doc. 02-6336 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-72-M

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4734-N-10]

Notice of Submission of Proposed Information Collection to OMB; Relocation and Real Property Acquisition, Recordkeeping Requirements Under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1979

AGENCY: Office of the Chief Information Officer, HUD.

ACTION: Notice.

SUMMARY: The proposed information collection requirement described below has been submitted to the Office of Management and Budget (OMB) for review, as required by the Paperwork Reduction Act. The Department is soliciting public comments on the subject proposal.

DATES: *Comments Due Date:* April 17, 2002.

ADDRESSES: Interested persons are invited to submit comments regarding this proposal. Comments should refer to the proposal by name and/or OMB approval number (2506-0121) be sent to: Joseph F. Lackey, Jr., OMB Desk Officer, Office of management and Budget, Room 10235, New Executive Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT:

Wayne Eddins, Reports Management Officer, Q, Department of Housing and Urban Development, 451 Seventh Street, Southwest, Washington, DC 20410; e-mail Wayne_Eddins@HUD.gov; telephone (202) 708-2374. This is not a toll-free number. Copies of the proposed forms and other available documents submitted to OMB may be obtained from Mr. Eddins.

SUPPLEMENTARY INFORMATION: The Department has submitted the proposal for the collection of information, as described below, to OMB for review, as required by the Paperwork Reduction Act (44 U.S.C. Chapter 35). The Notice lists the following information: (1) The title of the information collection proposal; (2) the office of the agency to collect the information; (3) the OMB approval number, if applicable; (4) the description of the need for the information and its proposed use; (5) the agency form number, if applicable; (6) what members of the public will be affected by the proposal; (7) how frequently information submissions will

be required; (8) an estimate of the total number of hours needed to prepare the information submission including number of respondents, frequency of response, and hours of response; (9) whether the proposal is new, an extension, reinstatement, or revision of an information collection requirement; and (10) the name and telephone number of an agency official familiar with the proposal and of the OMB Desk Officer for the Department.

This Notice also lists the following information:

Title of Proposal: Relocation and Real Property Acquisition, Recordkeeping Requirements under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1979.

OMB Approval Number: 2506-0121.

Form Numbers: None.

Description of the need for the information and its proposed use:

Agencies receiving HUD funding for projects involving relocation of owners or tenants displaced due to a project that includes rehabilitation, demolition, or acquisition of property are subject to the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). Agencies are required to document their compliance with the requirements of the URA and applicable implementing and program regulations.

Respondents. State, Local or Tribal Government.

Frequency of Submission: Recordkeeping.

Reporting Burden:

Number of respondents	×	Frequency of Responses	×	Hours per response	=	Burden hours
2,000		40		3.25		260,000

Total Estimated Burden Hours: 260,000.

Status: Reinstatement, without change.

Authority: Section 3507 of the Paperwork Reduction Act of 1995, 44 U.S.C. 35, as amended.

Dated: March 12, 2002.

Wayne Eddins,

*Departmental Reports Management Officer,
Office of the Chief Information Officer.*

[FR Doc. 02-6337 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-72-M

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4734-N-11]

Notice of Submission of Proposed Information Collection to OMB; Optional Relocation Payment Claim Forms

AGENCY: Office of the Chief Information Officer, HUD.

ACTION: Notice.

SUMMARY: The proposed information collection requirement described below has been submitted to the Office of Management and Budget (OMB) for review, as required by the Paperwork Reduction Act. The Department is soliciting public comments on the subject proposal.

DATES: *Comments Due Date:* April 17, 2002.

ADDRESSES: Interested persons are invited to submit comments regarding this proposal. Comments should refer to the proposal by name and/or OMB approval number (2506-0016) be sent to: Joseph F. Lackey, Jr., OMB Desk Officer, Office of Management and Budget, Room 10235, New Executive Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT: Wayne Eddins, Reports Management Officer, Q, Department of Housing and Urban Development, 451 Seventh Street, Southwest, Washington, DC 20410; e-mail Wayne_Eddins@HUD.gov; telephone (202) 708-2374. This is not a

toll-free number. Copies of the proposed forms and other available documents submitted to OMB may be obtained from Mr. Eddins.

SUPPLEMENTARY INFORMATION: The Department has submitted the proposal for the collection of information, as described below, to OMB for review, as required by the Paperwork Reduction Act (44 U.S.C. Chapter 35). The Notice lists the following information: (1) The title of the information collection proposal; (2) the office of the agency to collect the information; (3) the OMB approval number, if applicable; (4) the description of the need for the information and its proposed use; (5) the agency form number, if applicable; (6) what members of the public will be affected by the proposal; (7) how frequently information submissions will be required; (8) an estimate of the total number of hours needed to prepare the information submission including number of respondents, frequency of response, and hours of response; (9)

whether the proposal is new, an extension, reinstatement, or revision of an information collection requirement; and (10) the name and telephone number of an agency official familiar with the proposal and of the OMB Desk Officer for the Department.

This Notice also lists the following information:

Title of Proposal: Optional Relocation Payment Claim Forms.

OMB Approval Number: 2506-0016.

Form Numbers: HUD-40054, 40055, 40056, 40057, 40058, 40061, and 40072.

Description of the Need for the Information and Its Proposed Use: Application for displacement/relocation assistance for persons (families, individuals, businesses, nonprofit organizations and farms) displaced by certain HUD programs.

Respondents: Individual or households, Business or other for-profit, Not for-profit institutions, Farms.

Frequency of Submission: On occasion.

Reporting Burden:

Number of respondents	×	Frequency of response	×	Hours per response	=	Burden hours
12,800		3		0.8		31,000

Total Estimated Burden Hours: 31,000.

Status: Reinstatement, without change.

Authority: Sect. 3507 of the Paperwork Reduction Act of 1995, 44 U.S.C. 35, as amended.

Dated: March 12, 2002.

Wayne Eddins,

*Departmental Reports Management Officer,
Office of the Chief Information Officer.*

[FR Doc. 02-6338 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-72-M

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4743-N-01]

Notice of Planned Closing of Oakland, CA Post-of-Duty Station

AGENCY: Office of Inspector General, HUD.

ACTION: Notice of Planned Closing of Oakland, California Post-of-Duty Station.

SUMMARY: This notice advises the public that the HUD Office of Inspector General is closing its Oakland, California post-of-duty station, and also provides a cost-benefit analysis of the impact of the closure.

FOR FURTHER INFORMATION CONTACT: Bryan Saddler, Counsel to the Inspector

General, Room 8260, Department of Housing and Urban Development, 451 Seventh Street, SW., Washington, DC 20410, (202) 708-1613. (This is not a toll free number.) A telecommunications device for hearing- and speech-impaired persons (TTY) is available at 1-800-877-8339 (Federal Information Relay Services). (This is a toll-free number.)

SUPPLEMENTARY INFORMATION:

Background

In 1996, HUD's Office of Inspector General (HUD/OIG) established a two person post-of-duty station in Oakland, California, to give direct support to the Oakland, California office's Operation Safe Home (OSH) initiative to combat violent and drug-related crime in public and assisted housing in the city and nearby communities. Although the Oakland post-of-duty station is only about 10 miles from HUD/OIG's San Francisco Regional Office, nationwide experience since the initiation of OSH in 1994 had proven that the best results/impact could be obtained when HUD/OIG Special Agents were physically located in the target city. However, in accordance with the requirements of the Fiscal Year 2002 HUD Appropriations Act (Pub.L. 107-73, approved November 26, 2001), HUD/OIG is terminating OSH and re-deploying staff to focus on investigations involving single-family fraud and property flipping. This

change eliminates the need to maintain a separate post-of-duty station in Oakland, California, and gives HUD/OIG the opportunity to generate cost savings associated with discontinuing an additional office.

Section 7(p) of the Department of Housing and Urban Development Act (42 U.S.C. 3535(p)) provides that a plan for field reorganization, which may involve the closing of any field or regional office, of the Department of Housing and Urban Development may not take effect until 90 days after a cost-benefit analysis of the effect of the plan on the office in question is published in the **Federal Register**. The required cost-benefit analysis should include: (1) An estimate of cost savings anticipated; (2) an estimate of the additional cost which will result from the reorganization; (3) a discussion of the impact on the local economy; and (4) an estimate of the effect of the reorganization on the availability, accessibility, and quality of services provided for recipients of those services.

Legislative history pertaining to section 7(p) indicates that not all reorganizations are subject to the requirements of section 7(p). Congress

stated that “(t)his amendment is not intended to [apply] to or restrict the internal operations or organization of the Department (such as the establishment of new or combination of existing organization units within a field office, the duty stationing of employees in various locations to provide on-site service, or the establishment or closing, based on workload, of small, informal offices such as valuation stations).” (See House Conference Report No. 95-1792, October 14, 1978 at 105-106.)

The two-person duty-station in Oakland, California, is a single purpose duty station, and the duty station is being closed based on workload rather than a reorganization of OIG field offices. Although notice of the closing of a duty station is not subject to the requirement of section 7(p), as supported by legislative history, OIG nevertheless prepared a cost-benefit analysis for its own use in determining whether to proceed with the closing. Through this notice, OIG advises the public of the closing of the Oakland, California duty station and provides the cost-benefit analysis of the impact of the closure.

Impact of the Closure of the Oakland, California Post-of-Duty Station

HUD/OIG considered the costs and benefits of closing the Oakland, California post-of-duty, and is publishing its cost-benefit analysis with this notice. In summary, HUD/OIG has determined that the closure will result in a cost savings, and, as a result of the size and limited function of the office, will cause no appreciable impact on the provision of authorized investigative services/activities in the area (*i.e.*, OSH activities, of course, will be impacted, but HUD/OIG has been directed to terminate these activities).

Cost-Benefit Analysis

A. Cost Savings

The Oakland, California post-of-duty currently costs \$35,617 per year in lease expenses. Thus, closing the post-of-duty will result in an annual savings of at least \$35,617. In addition, by closing the office HUD/OIG will not be required to incur additional costs associated with current plans to install high-speed computer access lines to and on the premises, nor will HUD/OIG incur costs associated with the lease or purchase of duplicative office equipment.

B. Additional Costs

There are no offsetting expenses anticipated. The Special Agents assigned to the Oakland, California post-

of-duty will be reassigned to the San Francisco Regional Office, without need for relocation reimbursement. Further, there is adequate existing office space to accommodate the Special Agents within the San Francisco Regional Office.

C. Impact on Local Economy

The Oakland, California post-of-duty office space is located in government office space: The Federal Court House. Further, the post-of-duty comprises a mere 1290 square feet of space, which can easily be re-leased to other tenants. Moreover, the closure coincides with the normal expiration of HUD/OIG's lease. Thus, no appreciable impact on the local economy is anticipated.

D. Effect on Availability, Accessibility and Quality of Services Provided to Recipients of Those Services

The establishment of the Oakland, California post-of-duty was based entirely on the needs of the HUD/OIG to have Special Agents in closer proximity to OSH activities conducted in the Oakland area. These activities are being terminated. Further, as was the case prior to 1996, fraud investigations in the Oakland area can be cost-effectively addressed by agents assigned to the San Francisco Regional Office which is about 10 miles away.

For the reasons stated in this notice, HUD/OIG intends to proceed to close its Oakland, California post-of-duty station at the expiration of the 90-day period from the date of publication of this notice.

Dated: March 8, 2002.

David C. Williams,

Acting Inspector General.

[FR Doc. 02-6334 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-78-P

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-4743-N-02]

Notice of Planned Closing of Tacoma, Post-of-Duty Station

AGENCY: Office of Inspector General, HUD.

ACTION: Notice of planned closing of Tacoma, post-of-duty station.

SUMMARY: This notice advises the public that the HUD Office of Inspector General is closing its Tacoma, Washington post-of-duty station, and also provides a cost-benefit analysis of the impact of the closure.

FOR FURTHER INFORMATION CONTACT:

Bryan Saddler, Counsel to the Inspector General, Room 8260, Department of

Housing and Urban Development, 451 Seventh Street, SW., Washington, DC 20410, (202) 708-1613. (This is not a toll free number.) A telecommunications device for hearing- and speech-impaired persons (TTY) is available at 1-800-877-8339 (Federal Information Relay Services). (This is a toll-free number.)

SUPPLEMENTARY INFORMATION:

Background

In 1998, HUD's Office of the Inspector General (HUD/OIG) established a single person post-of-duty in Tacoma, Washington, to give direct support to the Tacoma, Washington office's Operation Safe Home (OSH) initiative to combat violent and drug-related crime in public and assisted housing in the city and nearby communities. Although Tacoma, Washington, is only about 30 miles from Seattle, Washington, where the HUD/OIG regional office is located, nationwide experience since the initiation of OSH in 1994 had proven that the best results/impact could be obtained when a HUD/OIG Special Agent was physically located in the target city. However, in accordance with the requirements of the Fiscal Year 2002 HUD Appropriations Act (Pub.L. 107-73, approved November 26, 2001), HUD/OIG is terminating OSH and re-deploying staff to focus on investigations involving single-family fraud and property flipping. This change eliminates the need to maintain a separate post-of-duty station in Tacoma, Washington, and gives HUD/OIG the opportunity to generate cost savings associated with discontinuing an additional office.

Section 7(p) of the Department of Housing and Urban Development Act (42 U.S.C. 3535(p)) provides that a plan for field reorganization, which may involve the closing of any field or regional office, of the Department of Housing and Urban Development may not take effect until 90 days after a cost-benefit analysis of the effect of the plan on the office in question is published in the **Federal Register**. The required cost-benefit analysis should include: (1) An estimate of cost savings anticipated; (2) an estimate of the additional cost which will result from the reorganization; (3) a discussion of the impact on the local economy; and (4) an estimate of the effect of the reorganization on the availability, accessibility, and quality of services provided for recipients of those services.

Legislative history pertaining to section 7(p) indicates that not all reorganizations are subject to the requirements of section 7(p). Congress stated that “[t]his amendment is not intended to [apply] to or restrict the

internal operations or organization of the Department (such as the establishment of new or combination of existing organization units within a field office, the duty stationing of employees in various locations to provide on-site service, or the establishment or closing, based on workload, of small, informal offices such as valuation stations).” (See House Conference Report No. 95–1792, October 14, 1978 at 105–106.)

The one-person duty-station in Tacoma, Washington, is a single purpose duty station, and the duty station is being closed based on workload rather than a reorganization of OIG field offices. Although notice of the closing of a duty station is not subject to the requirement of section 7(p), as supported by legislative history, OIG nevertheless prepared a cost-benefit analysis for its own use in determining whether to proceed with the closing. Through this notice, OIG advises the public of the closing of the Tacoma, Washington duty station and provides the cost-benefit analysis of the impact of the closure.

Impact of the Closure of the Tacoma, Washington Post-of-Duty Station

HUD/OIG considered the costs and benefits of closing the Tacoma, Washington office, and is publishing its cost-benefit analysis with this notice. In summary, HUD/OIG has determined that the closure will result in a cost savings, and, as a result of the size and limited function of the office, will cause no appreciable impact on the provision of authorized investigative services/activities in the area (*i.e.*, OSH activities, of course, will be impacted, but HUD/OIG has been directed to terminate these activities).

Cost-Benefit Analysis

A. Cost Savings

The Tacoma, Washington post-of-duty currently costs \$1,194 per month for the space rental and \$45.39 per month for the telephone service. Thus, closing the post-of-duty will result in an annual savings of \$14,783. In addition, by closing the office HUD/OIG will not be required to incur additional costs associated with current plans to install high-speed computer access lines to and on the premises.

B. Additional Costs

There are no offsetting expenses anticipated. The Special Agent assigned to the Tacoma, Washington post-of-duty will be reassigned to the Seattle Regional Office, without need for relocation reimbursement because the

Special Agent actually resides closer to the Seattle Regional Office than to the Tacoma, Washington post-of-duty. Further, there is adequate existing office space to accommodate the Special Agent within the Seattle Regional Office.

C. Impact on Local Economy

The Tacoma, Washington post-of-duty office space is located in government office space: the Federal Court House. Further, the post-of-duty comprises a mere 354 square feet of space, which can easily be re-leased to other tenants or used by security staff (GSA Law Enforcement) who occupy the adjacent space. Thus, no appreciable impact on the local economy is anticipated.

D. Effect on Availability, Accessibility and Quality of Services Provided to Recipients of Those Services

The establishment of the Tacoma, Washington post-of-duty was based entirely on the needs of the HUD/OIG to have a Special Agent in closer proximity to OSH activities conducted in the Tacoma area. These activities are being terminated. Further, as was the case prior to 1998, fraud investigations in the Tacoma area can be more effectively addressed by agents assigned to the Seattle Regional Office which is about 30 miles away.

For the reasons stated in this notice, HUD/OIG intends to proceed to close its Tacoma, Washington post-of-duty station at the expiration of the 90-day period from the date of publication of this notice.

Dated: March 8, 2002.

David C. Williams,

Acting Inspector General.

[FR Doc. 02–6335 Filed 3–15–02; 8:45 am]

BILLING CODE 4210–78–P

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR–4732–N–03]

Statutory Waiver Granted to New York State for Recovery From the September 11, 2001 Terrorist Attacks

AGENCY: Office of Community Planning and Development, HUD.

ACTION: Notice of waiver granted.

SUMMARY: This notice advises the public of a waiver of statutory provisions granted to the State of New York for the purpose of assisting in the recovery from the September 11, 2001, terrorist attacks on New York City. As described in the **SUPPLEMENTARY INFORMATION** section of this notice, HUD is authorized

by statute to waive statutory and regulatory requirements for this purpose. This notice lists the provisions being waived.

FOR FURTHER INFORMATION CONTACT: Jan C. Opper, Senior Program Officer, Office of Block Grant Assistance, Department of Housing and Urban Development, Room 7286, 451 Seventh Street, SW., Washington, DC 20410, telephone number (202) 708–3587. Persons with hearing or speech impairments may access this number via TTY by calling the Federal Information Relay Service at (800) 877–8339. FAX inquiries may be sent to Mr. Opper at (202) 401–2044. (Except for the “800” number, these telephone numbers are not toll-free.)

SUPPLEMENTARY INFORMATION:

Authority To Grant Waivers

Section 434 of the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 2002 (Pub. L. 107–73, approved November 26, 2001) provides for the use of Community Development Block Grant (CDBG) funds made available from the Emergency Response Fund by the 2001 Emergency Supplemental Appropriations Act for Recovery from and Response to Terrorist Attacks on the United States (Pub. L. 107–38, approved September 18, 2001) to New York State for properties and businesses damaged by, and economic revitalization related to, the September 11, 2001, terrorist attacks on New York City. Section 434 authorizes the Secretary of HUD to waive, or specify alternative requirements for, any provision of any statute or regulation that the Secretary administers in connection with the obligation by the Secretary or use by the recipient of these funds, except for requirements related to fair housing, nondiscrimination, labor standards, and the environment.

The Defense Appropriations Act, 2002 (Pub. L. 107–117) made available an additional \$2.0 billion in CDBG funds subject to section 434. It also stipulated that at least \$500 million of the total be made available for individuals, nonprofits, or small businesses for economic losses from the September 11, 2001 terrorist attacks.

The Department finds that the following waiver is necessary to facilitate the use of at least \$500 million of the \$2.7 billion for economic loss, and that such use is not inconsistent with the overall purpose of the Housing and Community Development Act of 1974, as amended, or the Cranston-Gonzalez National Affordable Housing Act, as amended. Readers are referred to

the Notices published by the Department in the **Federal Register** of January 28, 2002 (67 FR 4164) and February 7, 2002 (67 FR 5845) that enumerated a list of waivers and alternative requirements that were necessary to facilitate the use of the initial disbursement of \$700 million in CDBG funds made available from the Emergency Response Fund.

Description and Justification of Requirements Waived

1. *Waiver of eligibility limitation at Section 105 (a).* The limitation at section 105 (a) of the Housing and Community Development Act of 1974, as amended (42 U.S.C. 5305 (a)) on eligible activities in the CDBG program is waived, in recognition of the requirements of Public Law 107-117, solely to treat "payment of compensation to an individual, nonprofit or small business for economic losses resulting from the September 11, 2001 terrorist attacks on New York City" as a distinct eligible activity. Accordingly, unless the grantee establishes limitations on the use of such payments by individuals, nonprofits or small businesses, CDBG and other crosscutting requirements generally would not apply to such use of payments.

The Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 2002 (Pub. L. 107-73) requires HUD to publish this waiver in the **Federal Register** no later than five days before its effective date. The effective date of this waiver is March 25, 2002.

Dated: March 8, 2002.

Roy A. Bernardi,

Assistant Secretary for Community Planning and Development.

[FR Doc. 02-6333 Filed 3-15-02; 8:45 am]

BILLING CODE 4210-29-P

DEPARTMENT OF THE INTERIOR

Fish and Wildlife Service

Hanford Reach National Monument Federal Advisory Committee; Meeting Notice

AGENCY: Fish and Wildlife Service, Interior.

ACTION: Notice; FACA meeting.

SUMMARY: The Hanford Reach National Monument Federal Advisory Committee will conduct a meeting on Tuesday, March 19, 2002 from 12:30 pm to 4:30 p.m. at the United Way of Benton and Franklin Counties, 401 North Young

Street, Kennewick, WA. The meeting is open to the public and media.

DATES: Verbal comments will be considered during the course of the meeting and written comments will be accepted that are submitted by the close of the meeting.

ADDRESSES: Any member of the public wishing to submit written comments should send those to Mr. Greg Hughes, Designated Federal Officer for the Hanford Reach National Monument (HRNM) Federal Advisory Committee, Hanford Reach National Monument/Saddle Mountain National Wildlife Refuge, 3250 Port of Benton Blvd., Richland, WA 99352; fax (509) 375-0196. Copies of the draft meeting agenda can be obtained from the Designated Federal Officer.

FOR FURTHER INFORMATION CONTACT: Any member of the public wishing further information concerning the meeting should contact Mr. Greg Hughes, Designated Federal Officer for the Hanford Reach National Monument (HRNM) FAC; phone (509) 371-1801, fax (509) 375-0196.

SUPPLEMENTARY INFORMATION: The Hanford Reach National Monument Federal Advisory Committee will review subcommittees formation, and consider examples of previous issues workbooks for the Comprehensive Conservation Plan. The Committee will break into subcommittee groups and begin preliminary discussions in those groups.

Dated: March 11, 2002.

Greg Hughes,

Project Leader, Hanford Reach National Monument.

[FR Doc. 02-6345 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-55-P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

Proposed Agency Information Collection Activities; Comment Request

AGENCY: Bureau of Indian Affairs, Interior.

ACTION: Notice.

SUMMARY: This notice announces that the Office of Indian Education Programs is seeking comments on the renewal of the Information Collection Request for the Johnson-O'Malley Program Annual Report Form, OMB No. 1076-0096, as required by the Paperwork Reduction Act of 1995.

DATES: Submit your comments and suggestions on or before May 17, 2002.

ADDRESSES: Written comments should be sent directly to Garry R. Martin, Bureau of Indian Affairs, Office of Indian Education Programs, 1849 C Street NW., Washington, DC 20240-0001. You may also send comments by facsimile to 202-219-9583.

FOR FURTHER INFORMATION CONTACT: Copies of the information collection may be obtained by contacting Garry R. Martin, 202-208-3478.

SUPPLEMENTARY INFORMATION:

I. Abstract

The information collection is necessary to assess the need for Johnson-O'Malley programs as required by 25 CFR 273.50, Annual Reporting.

II. Request for Comments

Comments are invited on:

(a) Whether the information collection is necessary for the proper performance of the functions of the agency, including whether the information will have practical utility;

(b) The accuracy of the agency's estimate of the burden (hours and cost) of the collection of information, including the validity of the methodology and assumptions used;

(c) Ways to enhance the quality, utility and clarity of the information to be collected; and

(d) Ways to minimize the burden of the collection of the information on the respondents, including through the use of automated collection techniques or other forms of information technology.

Please note that an agency may not sponsor or request, and an individual need not respond to, a collection of information unless it has a valid OMB Control Number.

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval of this information collection. They also will become a matter of public record.

It is our policy to make all comments available to the public for review during the hours of 9 a.m. to 3 p.m., Monday through Friday, except for legal holidays. If you wish to have your name and/or address withheld, you must state this prominently at the beginning of your comments. We will honor your request according to the requirements of the law. All comments from organizations or representatives will be available for review. We may withhold comments from review for other reasons.

III. Data

Title: Johnson-O'Malley Program Annual Report Form.

OMB approval number: 1076-0096.

Frequency: Annually.

Description of respondents: Tribes, tribal organizations, school district education program administrators.

Estimated completion time: 5 hours.

Number of Annual responses: 360.

Annual Burden hours: 1,800 hours.

Dated: February 21, 2002.

Neal A. McCaleb,

Assistant Secretary—Indian Affairs.

[FR Doc. 02-6354 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-6W-P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

Irrigation Rate Adjustment, Colorado River Irrigation Project

AGENCY: Bureau of Indian Affairs, Interior.

ACTION: Notice of Irrigation Operation and Maintenance Rate Adjustment.

SUMMARY: The Bureau of Indian Affairs (BIA) adjusted the excess water rates assessed to customers of the Colorado River Irrigation Project for the 2001 irrigation season. This rate will remain in effect for subsequent irrigation seasons or until we provide notice of a separate rate adjustment.

EFFECTIVE DATE: The new rates were effective July 1, 2001.

FOR FURTHER INFORMATION CONTACT: Jeff Hinkins, Bureau of Indian Affairs, Colorado River Agency, Rt. 1, Box 9-C, Parker, AZ 85334; (928) 669-7111.

SUPPLEMENTARY INFORMATION: A notice of Proposed Rate Adjustment was published in the **Federal Register** on September 25, 2001 at 66 FR 49037. The public and interested parties were provided an opportunity to submit written comments during the 60-day period subsequent to September 25, 2001. No comments were received.

Where Can Information on the Regulatory and Legal Citations in This Notice Be Obtained?

You can contact the Colorado River Irrigation Project office at the location stated in **FOR FURTHER INFORMATION CONTACT** section or you can use the Internet site for the Government Printing Office at <http://www.gpo.gov>.

What Is the Purpose of This Notice?

This notice is to notify you that we adjusted the irrigation assessment rates for one of our irrigation projects. We are publishing this notice in accordance with the BIA's regulations governing its operation and maintenance of irrigation projects, specifically §§ 171.1(e) and 171.1(f) of part 171, subchapter H,

chapter I, of title 25 of the Code of Federal Regulations. These sections provide for the fixing and announcing of the rates for annual operation and maintenance assessments and related information for BIA irrigation projects.

What Authorizes Us to Issue This Notice?

Our authority to issue this notice is vested in the Secretary of the Interior by 5 U.S.C. 301; the Act of August 14, 1914 (38 Stat. 583; 25 U.S.C. 385). The Secretary has in turn delegated this authority to the Assistant Secretary—Indian Affairs in accordance with part 209 of the Department of the Interior's Departmental Manual, Chapter 8.1A, and by memorandum dated January 25, 1994, from the Chief of Staff, Department of the Interior, to Assistant Secretaries and Heads of Bureaus and Offices.

When Does This Schedule Apply To Me?

The schedule applies to you if you irrigated lands within the Colorado River Irrigation Project for the 2001 irrigation season.

What Was the Irrigation Rate for the 2001 Irrigation Season?

The following table shows how we billed you:

Water delivered per acre	Rate for 2001 irrigation season
Up to 5.0 acre-feet	\$37.00
5.0 to 5.5 acre-feet	7.40
Above 5.5 acre-feet	17.00

Consultation and Coordination With Tribal Governments (Executive Order 13175)

The rate adjustment was developed in consultation between the irrigators, the BIA and the Tribal Irrigation Committee (Committee). The Committee was established by the Colorado River Indian Tribes (Tribes) and maintains a membership appointed by the Tribal Council. During the March 2001 Committee meeting, a budget subcommittee was appointed and tasked to specifically review the excess water rate and make recommendations to the Committee for proposed adjustments. The subcommittee developed a method and rate which would maintain an excess water rate consistent with the previously developed budget. The proposed rate was reviewed and approved by the Committee during their May 2001 meeting. On June 19, 2001, a meeting was held between the Tribes and the BIA. During the meeting the

Tribes were informed of the proposed rate adjustment and the impacts associated with this adjustment. The Tribes agreed to the proposed adjustment to the excess water rate and a verifying letter was sent to the Tribes on July 3, 2001.

Throughout the process of reviewing the excess water rate the BIA has relied upon input and consultation with the Tribes through their Irrigation Committee and Water Resource Program activity, to develop an equitable rate for farmers, maximize water conservation and maintain sufficient funds for operation and maintenance of the project.

Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use (Executive Order 13211)

This is a notice for a rate adjustment at a BIA owned and operated irrigation project. This rate adjustment had no significant adverse effects on energy supply, distribution, or use (including a shortfall in supply, price increases, and increase use of foreign supplies) when the proposed rate adjustment was implemented.

Regulatory Planning and Review (Executive Order 12866)

This rate adjustment was not a significant regulatory action and did not need to be reviewed by the Office of Management and Budget under Executive Order 12866.

Regulatory Flexibility Act

This rate making was not a rule for the purposes of the Regulatory Flexibility Act because it was "a rule of particular applicability relating to rates." 5 U.S.C. 601(2).

Unfunded Mandates Reform Act of 1995

This rate adjustment imposed no unfunded mandates on any governmental or private entity and was in compliance with the provisions of the Unfunded Mandates Reform Act of 1995.

Takings (Executive Order 12630)

The Department determined that this rate adjustment did not have significant "takings" implications. The rate adjustment did not deprive the public, state, or local governments of rights or property.

Federalism (Executive Order 13132)

The Department determined that this rate adjustment did not have significant Federalism effects because it pertained solely to Federal-tribal relations and did

not interfere with the roles, rights, and responsibilities of states.

Civil Justice Reform (Executive Order 12988)

In accordance with Executive Order 12988, the Office of the Solicitor determined that this rule did not unduly burden the judicial system and met the requirements of sections 3(a) and 3(b)(2) of the Order.

Paperwork Reduction Act of 1995

This rate adjustment did not affect the collection of information which had been approved by the Office of Information and Regulatory Affairs, Office of Management and Budget, under the Paperwork Reduction Act of 1995. The OMB Control Number is 1076-0141 and expires November 30, 2002.

National Environmental Policy Act

The Department determined that this rate adjustment did not constitute a major Federal action significantly affecting the quality of the human environment and that no detailed statement was required under the National Environmental Policy Act of 1969.

Dated: March 5, 2002.

Neal A. McCaleb,

Assistant Secretary—Indian Affairs.

[FR Doc. 02-6446 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-W7-P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

Land Acquisitions

AGENCY: Bureau of Indian Affairs, Interior.

ACTION: Notice of decision to vacate Final Agency Determination to take land into trust under 25 CFR part 151.

SUMMARY: The Assistant Secretary—Indian Affairs vacates the Final Agency Determination that was published in the **Federal Register** on June 28, 1996, to take approximately 165 acres of land into trust for the Mashantucket Pequot Indian Tribe of Connecticut. This notice is published in the exercise of authority delegated by the Secretary of the Interior to the Assistant Secretary—Indian Affairs by 209 Departmental Manual 8.1.

FOR FURTHER INFORMATION CONTACT: Larry E. Scrivner, Deputy Director, Office of Trust Responsibilities, MS 4513 MIB, 1849 C Street, NW, Washington, DC 20240; Telephone 202-208-5831.

SUPPLEMENTARY INFORMATION: On May 22, 1996, the Assistant Secretary—Indian Affairs made a final decision to acquire approximately 165 acres of land into trust for the Mashantucket Pequot Indian Tribe of Connecticut. A Notice of Final Agency Determination was published in the **Federal Register** on June 28, 1996, 61 FR 33764. The notice provided for judicial review of the administrative decision and stated that the Secretary shall accept title in the name of the United States in trust for the Mashantucket Pequot Indian Tribe the five tracts of land described below no sooner than 30 days after the date of the notice. The Department has not accepted the land into trust due to ongoing litigation. By letter dated February 21, 2002, the Mashantucket Pequot Indian Tribe withdrew its application that requested the Secretary to accept title to the 165 acre parcel into trust.

At the request of the Tribe, our final decision of May 22, 1996, to acquire approximately 165 acres of land into trust for the Mashantucket Pequot Indian Tribe of Connecticut is withdrawn. Effective immediately, the Assistant Secretary—Indian Affairs vacates the Final Agency Determination that was issued on June 28, 1996, to accept title to the land described below into trust for the Mashantucket Pequot Indian Tribe of Connecticut.

New London County, Connecticut

Lot #101 Town of North Stonington
Lot #3 Town of North Stonington
Lot #30 Town of Ledyard
Lot #58 Town of Ledyard
Lot #72 Town of Ledyard
Lot #76 Town of Ledyard.
Lot #82 Town of Ledyard

Dated: March 5, 2002.

Neal A. McCaleb,

Assistant Secretary—Indian Affairs.

[FR Doc. 02-6462 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-W7-P

DEPARTMENT OF THE INTERIOR

Bureau of Reclamation

Cachuma Lake Resource Management Plan, Santa Barbara County, CA

AGENCY: Bureau of Reclamation, Interior.

ACTION: Notice of intent to prepare a draft environmental impact statement (EIS).

SUMMARY: Pursuant to section 102(2) (c) of the National Environmental Policy Act (NEPA), the Bureau of Reclamation (Reclamation) proposes to prepare a draft environmental impact statement

(DEIS) for the Cachuma Lake Resource Management Plan (RMP). The RMP will be issued concurrent with the DEIS. Reclamation will be conducting a public scoping meeting to elicit comments on the scope and issues to be addressed in both the RMP and the DEIS. The date and time of the meeting is listed below. Reclamation is also seeking written comments, as noted below. The Draft RMP and DEIS are expected to be issued in late 2002.

DATES: The scoping meeting will be held on Wednesday, May 1, 2002 at 7 p.m. in Goleta, California.

Written comments on the scope of alternatives and impacts to be considered should be sent to Reclamation at the address below by May 15, 2002.

ADDRESSES: The meeting location is at the Goleta Community Center, 5679 Hollister Avenue, Goleta, California.

Written comments should be sent to Mr. Dan Holsapple, Bureau of Reclamation, South-Central California Area Office, 1243 N Street, Fresno, CA 93721-1813; or by telephone at (559) 487-5409; or faxed to (559) 487-5130 (TDD 559-487-5933).

FOR FURTHER INFORMATION CONTACT: Mr. Dan Holsapple, Bureau of Reclamation, at the above address, telephone: (559) 487-5409.

SUPPLEMENTARY INFORMATION: The Cachuma Project is located along the Santa Ynez River in northern Santa Barbara County, California. It was constructed in the early 1950's by Reclamation under contract with Santa Barbara County Water Agency on behalf of local water purveyors, called the Cachuma Member Units. The project consists of Bradbury Dam, Cachuma Lake, and associated conveyance facilities. The lake is about 3,000 acres in size, surrounded by about 6,500 acres of Federal land. The project is the primary water supply for the communities of Santa Ynez, Santa Barbara, Goleta, Carpinteria, and Montecito. Reclamation executed a contract with Santa Barbara County (County) in 1953 to manage recreation at the lake. The County has developed a 375-acre recreation area on the south shore of the lake with picnicking, boating, hiking, and camping.

Reclamation is preparing an RMP for the Cachuma Project. The RMP will specifically address the County recreation area, including the entire lake and all Government land surrounding the lake. The objective of an RMP is to establish management objectives, guidelines, and actions to be implemented by Reclamation directly, or through its recreation contract, that

will protect the water supply and water quality functions of Cachuma Lake; protect and enhance natural and cultural resources in the Recreation Area, consistent with Federal law and Reclamation policies; and provide recreational opportunities and facilities consistent with the Cachuma Project purposes and Reclamation policies.

The development of the RMP will be performed within the authorities provided by the Congress through the Reclamation Act, Federal Water Project Recreation Act, Reclamation Recreation Management Act, and applicable agency and Department of the Interior policies.

The RMP will be developed based on a comprehensive inventory of environmental resources and Project facilities. It will include an analysis of all resources in the area, identification of land use suitability and capability, and development of management policies, objectives, responsibilities, guidelines, and plans. The overall purpose of an RMP is to foster stewardship of Reclamation lands. The RMP will enable managers to make land use and resource decisions that are consistent with the overall management objectives of Reclamation land and water areas, while meeting the needs of the public. The RMP will assist Reclamation in its efforts to minimize conflicts among the competing interests and types of use at Cachuma Lake.

The plan will be developed with input from other Federal agencies such as the U.S. Fish and Wildlife Service and the U.S. Forest Service, local involved agencies such as Santa Barbara County Parks and Recreation Department and the Cachuma Operations and Maintenance Board (representing the Project Member Units); and the general public. The plan will also be used to guide future recreational uses and administrative arrangements to be considered by Reclamation in its renewal of the recreation contract with Santa Barbara County, in a separate but related process.

The primary emphasis of the RMP will be protecting Cachuma Project water supplies, water quality, and natural resources, while enhancing recreational uses at and surrounding the lake. Specific issue areas to be addressed include (among others): recreational access to the north shore, body-contact recreation, protection of sensitive natural and cultural resources, and grazing practices.

The environmental impacts of the RMP and associated alternatives will be assessed in an EIS that will be prepared concurrent with the RMP. The environmental review will focus on the potential for management actions to

cause adverse environmental impacts to natural and cultural resources such as water quality, endangered species, public safety, and historic resources. It will include an analysis of alternative land, recreation, and natural resource management approaches.

Our practice is to make comments, including names and home addresses of respondents, available for public review. Individual respondents may request that we withhold their home address from public disclosure, which we will honor to the extent allowable by law. There may also be circumstances in which we would withhold a respondent's identity from public disclosure, as allowable by law. If you wish us to withhold your name and/or address, you must state this prominently at the beginning of your comment. We will make all submissions from organizations or businesses, and from individuals identifying themselves as representatives or officials of organizations or businesses, available for public disclosure in their entirety.

Dated: February 28, 2002.

Frank Michny,

Regional Environmental Officer.

[FR Doc. 02-6381 Filed 3-15-02; 8:45 am]

BILLING CODE 4310-MN-P

INTERNATIONAL TRADE COMMISSION

[Inv. No. 337-TA-439]

In the Matter of: Certain HSP Modems, Software and Hardware Components Thereof, and Products Containing Same; Notice of a Commission Determination To Grant a Joint Motion To Terminate the Investigation on the Basis of a Settlement Agreement

AGENCY: International Trade Commission.

ACTION: Notice.

SUMMARY: Notice is hereby given that the U.S. International Trade Commission has determined to grant a joint motion to terminate the above-captioned investigation on the basis of a settlement agreement.

FOR FURTHER INFORMATION CONTACT: Tim Monaghan, Esq., telephone 202-205-3152, Office of the General Counsel, U.S. International Trade Commission, 500 E Street, SW, Washington, DC 20436. Copies of all nonconfidential documents filed in connection with this investigation are or will be available for inspection during official business hours (8:45 a.m. to 5:15 p.m.) in the Office of the Secretary, U.S. International Trade Commission, 500 E

Street SW., Washington, DC 20436, telephone 202-205-2000. General information concerning the Commission may also be obtained by accessing its Internet server, <http://www.usitc.gov>. The public record for this investigation may be viewed on the Commission's electronic docket (EDIS-ON-LINE) at <http://dockets.usitc.gov/eol/public>. Hearing-impaired persons are advised that information on the matter can be obtained by contacting the Commission's TDD terminal on 202-205-1810.

SUPPLEMENTARY INFORMATION: The Commission instituted this investigation on October 11, 2000, based on a complaint filed by PCTEL, Inc. ("PCTEL") of Milpitas, California. The complaint named Smart Link Ltd. of Netanya, Israel and Smart Link Technologies, Inc. of Watertown, Massachusetts (collectively "Smart Link") and ESS Technology, Inc. ("ESS") of Fremont, California as respondents. The complaint alleged that Smart Link and ESS had violated section 337 of the Tariff Act of 1930 by importing into the United States, selling for importation, and/or selling within the United States after importation certain HSP modems, software and hardware components thereof, and products containing the same by reason of infringement of claims 1-2 of U.S. Letters Patent 5,787,305, claims 1-4, 7-8, and 11-15 of U.S. Letters Patent 5,931,950, claims 1, 2, 10, and 15-17 of U.S. Letters Patent 4,841,561, and claims 1, 6-7, 10-12, and 15-19 of U.S. Letters Patent 5,940,459. On June 28, 2001, the Commission determined not to review an ID on the merits terminating the investigation as to respondent Smart Link on the basis of a settlement agreement. On October 18, 2001, the ALJ issued his final ID in the investigation, and on December 6, 2001, the Commission determined to review portions of the final ID and to extend the target date for completion of the investigation by 45 days, to March 4, 2002. On Friday, February 22, 2002, complainant PCTEL and respondent ESS filed a joint motion to terminate the investigation based on a settlement agreement. On March 4, 2002, the Commission determined to extend the target date for completion of the investigation by 17 days, until March 21, 2002, to allow sufficient time for the Commission investigative attorney ("IA") to respond to the motion to terminate and for the Commission to rule on the motion. On March 6, 2002, the IA filed a response in support of the joint motion to terminate. This action is taken under the authority of section 337

of the Tariff Act of 1930, as amended (19 U.S.C. 1337), and sections 210.21 and 210.50 of the Commission's Rules of Practice and Procedure, (19 CFR 210.21 and 210.50)

By order of the Commission.

Issued: March 13, 2002.

Marilyn R. Abbott,

Secretary.

[FR Doc. 02-6461 Filed 3-15-02; 8:45 am]

BILLING CODE 7020-02-P

DEPARTMENT OF JUSTICE

[AG Order No. 2565-2002]

Office of the Attorney General; Homeland Security Advisory System

AGENCY: Department of Justice.

ACTION: Notice.

SUMMARY: The President has directed the Attorney General, in consultation and coordination with the Assistant to the President for Homeland Security, to seek the views of government officials at all levels, public interest groups, and the private sector, on a proposed Homeland Security Advisory System ("HSAS"). The HSAS would provide a comprehensive and effective means to disseminate information to Federal, State, and local authorities and to the American people regarding the risk of terrorist acts. Such a system would provide warnings in the form of a set of graduated "Threat Conditions" that change as the risk of the threat increases. The proposed system would establish five Threat Condition levels, each with a corresponding color, which is provided for clarity. They are, from lowest Threat Condition to highest: Low (Green); Guarded (Blue); Elevated (Yellow); High (Orange); and Severe (Red).

At each Threat Condition level, Federal agencies will implement a corresponding set of protective measures to reduce vulnerability or to increase response capability should a terrorist attack occur. State, local, and private sector parties are encouraged to take appropriate action.

DATES: Comments may be submitted through April 25, 2002.

ADDRESSES: Written comments may be sent to: Director, Federal Bureau of Investigation, Homeland Security Advisory System, Room 7222, 935 Pennsylvania Avenue, NW., Washington, DC 20535. Comments may also be submitted electronically to: HSAScomments@fbi.gov

FOR FURTHER INFORMATION CONTACT: John Collingwood, Federal Bureau of

Investigation, Office of Public and Congressional Affairs at (202) 324-3691.

SUPPLEMENTARY INFORMATION: On March 11, 2002, as part of a series of initiatives to improve coordination and communication among all levels of government and the American public in the fight against terrorism, President Bush signed Homeland Security Presidential Directive 3 (HSPD-3), concerning the Homeland Security Advisory System.

The Attorney General is responsible for developing, implementing, and managing the system. In conjunction with the development of this new system, the Attorney General, at the direction of the President, is opening a 45-day comment period in order to seek the views of officials at all levels of government, law enforcement and the American public.

Ninety days after the conclusion of the comment period, the Attorney General, in coordination with the Director of the Office of Homeland Security, will present a final Homeland Security Advisory System to the President for approval.

The Attorney General specifically seeks comments on the following system.

The Homeland Security Advisory System

The purpose of the Homeland Security Advisory System is to provide a comprehensive and effective means to disseminate information regarding the risk of terrorist acts to Federal, State, and local authorities, and to the American people. The HSAS is intended to create a common vocabulary, context, and structure for an ongoing national discussion with Federal, State and local authorities, private sector industries, and the people of the United States about the nature of the threats that confront the homeland and the appropriate measures that should be taken in response. It seeks to inform and facilitate decisions appropriate to different levels of government and to private citizens at home and at work.

The HSAS is binding on the executive branch. It is suggested, although voluntary, to other levels of government and the private sector.

There are five Threat Conditions, each identified by a description and corresponding color. From lowest to highest, the levels and associated colors are: Low (Green); Guarded (Blue); Elevated (Yellow); High (Orange); and Severe (Red). At each Threat Condition level, Federal departments and agencies will be expected to implement a corresponding set of "Protective

Measures" to further reduce vulnerability or increase response capability during a period of heightened alert. The Threat Condition levels and accompanying Protective Measures are further described below.

The higher the Threat Condition, the greater the risk of a terrorist attack. Risk includes both the probability of an attack occurring and its potential gravity. Threat Conditions are to be assigned by the Attorney General, in consultation with the Assistant to the President for Homeland Security. Except in exigent circumstances, the Attorney General shall seek the views of the appropriate Homeland Security Principals or their subordinates, and other parties as appropriate, on the Threat Condition to be assigned. Threat Conditions may be assigned for the entire Nation, or they may be set for a particular geographic area or industrial sector. Assigned Threat Conditions shall be reviewed at regular intervals to determine whether adjustments are warranted.

For facilities, personnel, and operations inside the territorial United States, all Federal departments, agencies, and offices other than military facilities shall conform their existing threat advisory systems to this system and henceforth administer their systems consistent with the determination of the Attorney General with regard to the Threat Condition in effect.

The assignment of a Threat Condition shall prompt the implementation of an appropriate set of Protective Measures. Protective Measures are the specific steps an organization shall take to reduce its vulnerability or increase its ability to respond during a period of heightened alert. The authority to craft and implement Protective Measures rests with the Federal departments and agencies. It is recognized that departments and agencies may have several preplanned sets of responses to a particular Threat Condition to facilitate a rapid, appropriate, and tailored response. Department and agency heads are responsible for developing their own Protective Measures and other antiterrorism or self-protection and continuity plans, and resourcing, rehearsing, documenting, and maintaining these plans. Likewise, they retain the authority to respond, as necessary, to risks, threats, incidents, or events at facilities within the specific jurisdiction of their department or agency, and, as authorized by law, to direct agencies and industries to implement their own Protective Measures. They shall continue to be responsible for taking all appropriate proactive steps to reduce

the vulnerability of their personnel and facilities to terrorist attack. Federal department and agency heads shall submit an annual written report to the President, through the Assistant to the President for Homeland Security, describing the steps they have taken to develop and implement appropriate Protective Measures for each Threat Condition. Governors, mayors, and the leaders of other organizations are encouraged to conduct a similar review of their organization's Protective Measures.

The decision whether to publicly announce Threat Conditions shall be made on a case-by-case basis by the Attorney General in consultation with the Assistant to the President for Homeland Security. Every effort shall be made to share as much information regarding the threat as possible, consistent with the safety of the Nation. The Attorney General shall ensure, consistent with the safety of the Nation, that State and local government officials and law enforcement authorities are provided the most relevant and timely information. The Attorney General shall be responsible for identifying any other information developed in the threat assessment process that would be useful to State and local officials and others and conveying it to them as permitted consistent with the constraints of classification. The Attorney General shall establish a process and a system for conveying relevant information to Federal, State, and local government officials and law enforcement authorities, and the private sector expeditiously.

The Director of Central Intelligence and the Attorney General shall ensure that a continuous and timely flow of integrated threat assessments and reports is provided to the President, the Vice President, Assistant to the President and Chief of Staff, the Assistant to the President for Homeland Security, and the Assistant to the President for National Security Affairs. Whenever possible and practicable, these integrated threat assessments and reports shall be reviewed and commented upon by the wider interagency community.

A decision on which Threat Condition to assign shall integrate a variety of considerations. This integration will rely on qualitative assessment, not quantitative calculation. Higher Threat Conditions indicate greater risk of a terrorist act, with risk including both probability and gravity. Despite best efforts, there can be no guarantee that, at any given Threat Condition, a terrorist attack will not occur. An initial and important factor is

the quality of the threat information itself. The evaluation of this threat information shall include, but not be limited to, the following factors:

1. To what degree is the threat information credible?
2. To what degree is the threat information corroborated?
3. To what degree is the threat specific and/or imminent?
4. How grave are the potential consequences of the threat?

Threat Conditions and Associated Protective Measures

The world has changed since September 11, 2001. We remain a Nation at risk to terrorist attacks and will remain at risk for the foreseeable future. At all Threat Conditions, we must remain vigilant, prepared, and ready to deter terrorist attacks. The following Threat Conditions each represent an increasing risk of terrorist attacks. Beneath each Threat Condition are some suggested Protective Measures, recognizing that the heads of Federal departments and agencies are responsible for developing and implementing appropriate agency-specific Protective Measures:

1. Low Condition (Green). This condition is declared when there is a low risk of terrorist attacks. Federal departments and agencies should consider the following general measures in addition to the agency-specific Protective Measures they develop and implement:

- (a) Refining and exercising as appropriate preplanned Protective Measures;
- (b) Ensuring personnel receive proper training on the Homeland Security Advisory System and specific preplanned department or agency Protective Measures; and
- (c) Institutionalizing a process to assure that all facilities and regulated sectors are regularly assessed for vulnerabilities to terrorist attacks, and all reasonable measures are taken to mitigate these vulnerabilities.

2. Guarded Condition (Blue). This condition is declared when there is a general risk of terrorist attacks. In addition to the Protective Measures taken in the previous Threat Condition, Federal departments and agencies should consider the following general measures in addition to the agency-specific Protective Measures that they will develop and implement:

- (a) Checking communications with designated emergency response or command locations;
- (b) Reviewing and updating emergency response procedures; and

(c) Providing the public with any information that would strengthen its ability to act appropriately.

3. Elevated Condition (Yellow). An Elevated Condition is declared when there is a significant risk of terrorist attacks. In addition to the Protective Measures taken in the previous Threat Conditions, Federal departments and agencies should consider the following general measures in addition to the Protective Measures that they will develop and implement:

- (a) Increasing surveillance of critical locations;
- (b) Coordinating emergency plans as appropriate with nearby jurisdictions;
- (c) Assessing whether the precise characteristics of the threat require the further refinement of preplanned Protective Measures; and
- (d) Implementing, as appropriate, contingency and emergency response plans.

4. High Condition (Orange). A High Condition is declared when there is a high risk of terrorist attacks. In addition to the Protective Measures taken in the previous Threat Conditions, Federal departments and agencies should consider the following general measures in addition to the agency-specific Protective Measures that they will develop and implement:

- (a) Coordinating necessary security efforts with Federal, State, and local law enforcement agencies or any National Guard or other appropriate armed forces organizations;
- (b) Taking additional precautions at public events and possibly considering alternative venues or even cancellation;
- (c) Preparing to execute contingency procedures, such as moving to an alternate site or dispersing their workforce; and
- (d) Restricting threatened facility access to essential personnel only.

5. Severe Condition (Red). A Severe Condition reflects a severe risk of terrorist attacks. Under most circumstances, the Protective Measures for a Severe Condition are not intended to be sustained for substantial periods of time. In addition to the Protective Measures in the previous Threat Conditions, Federal departments and agencies also should consider the following general measures in addition to the agency-specific Protective Measures that they will develop and implement:

- (a) Increasing or redirecting personnel to address critical emergency needs;
- (b) Assigning emergency response personnel and pre-positioning and
- (c) Mobilizing specially trained teams or resources;

(d) Monitoring, redirecting, or constraining transportation systems; and
(e) Closing public and government facilities.

Dated: March 13, 2002.

Larry D. Thompson,

Acting Attorney General.

[FR Doc. 02-6565 Filed 2-15-02; 8:45 am]

BILLING CODE 4410-20-P

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Application

Pursuant to § 1301.33(a) of Title 21 of the Code of Federal Regulations (CFR), this is notice that on September 18, 2001, Chemic Laboratories, Inc., 480 Neponset Street, Building 7C, Canton, Massachusetts 02021, made application by renewal to the Drug Enforcement Administration (DEA) for registration as a bulk manufacturer of cocaine (9041), a basic class of controlled substance listed in Schedule II.

The firm plans to bulk manufacture small quantities of cocaine derivative for a customer.

Any other such applicant and any person who is presently registered with DEA to manufacture such substance may file comments or objections to the issuance of the proposed registration.

Any such comments or objections may be addressed, in quintuplicate, to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration, United States Department of Justice, Washington, DC 20537, Attention: DEA Federal Register Representative (CCR), and must be filed no later than May 17, 2002.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6320 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Registration

By Notice dated October 2, 2001, and published in the **Federal Register** on October 11, 2001, (66 FR 51970), LifePoint, Inc., 10410 Trademark Street, Rancho Cucamonga, California 91730, made application by renewal to the

Drug Enforcement Administration (DEA) to be registered as a bulk manufacturer of the basic classes of controlled substances listed below:

Drug	Schedule
Tetrahydrocannabinols (7370)	I
Amphetamine (1100)	II
Methamphetamine (1105)	II
Phencyclidine (7471)	II
Benzoylcegonine (9180)	II
Morphine (9300)	II

The firm plans to use gram quantities of the listed controlled substances to manufacture drug abuse test kits.

No comments or objections have been received. DEA has considered the factors in Title 21, United States Code, section 823(a) and determined that the registration of LifePoint, Inc. to manufacture the listed controlled substances is consistent with the public interest at this time. DEA has investigated the firm on a regular basis to ensure that the company's continued registration is consistent with the public interest. These investigations have included inspection and testing of the company's physical security systems, audits of the company's records, verification of the company's compliance with State and local laws, and a review of the company's background and history. Therefore, pursuant to 21 U.S.C. 823 and 28 CFR 0.100 and 0.104, the Deputy Assistant Administrator, Office of Diversion Control, hereby orders that the application submitted by the above firm for registration as a bulk manufacturer of the basic classes of controlled substances listed above is granted.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6322 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Registration

By Notice dated August 9, 2001, and published in the **Federal Register** on August 10, 2001, (66 FR 42239), Lilly Del Caribe, Inc., Chemical Plant, Kilometer 146.7, State Road 2, Mayaguez, Puerto Rico 00680, made application by renewal to the Drug Enforcement Administration (DEA) to be registered as bulk manufacturer of dextropropoxyphene (9273), a basic

class of controlled substance listed in Schedule II.

The firm plans to bulk manufacture product for distribution to its customers.

No comments or objections have been received. DEA has considered the factors in Title 21, United States Code, section 832(a) and determined that the registration of Lilly Del Caribe, Inc., to manufacture dextropropoxyphene is consistent with the public interest at this time. DEA has investigated Lilly Del Caribe, Inc. on a regular basis to ensure that the company's continued registration is consistent with the public interest. This investigation included inspection and testing of the company's physical security systems, audits of the company's records, verification of the company's compliance with state and local laws, and a review of the company's background and history. Therefore, pursuant to 21 U.S.C. 823 and 28 CFR 0.100 and 0.104, the Deputy Assistant Administrator, Office of Diversion Control, hereby orders that the application submitted by the above firm for registration as a bulk manufacturer of the basic class of controlled substances listed above is granted.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6323 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Manufacturer of Controlled Substances; Notice of Application

Pursuant to Section 1301.33(a) of Title 21 of the Code of Federal Regulations (CFR), this is notice that on August 13, 2001, Mallinckrodt, Inc., Mallinckrodt & Second Streets, St. Louis, Missouri 63147, made application by letter to the Drug Enforcement Administration (DEA) for registration as a bulk manufacturer of the basic classes of controlled substances listed below:

Drug	Schedule
Codeine-N-oxide (9053)	I
Difenoxin (9168)	I
Morphine-N-oxide (9307)	I
Normorphine (9313)	I
Norlevorphanol (9634)	I
Benzoylcegonine (9180)	II

The firm plans to manufacture the controlled substances as an analytical reference standard to be utilized

internally and for sale to other companies.

Any other such applicant and any person who is presently registered with DEA to manufacture such substances may file comments or objections to the issuance of the proposed registration.

Any such comments or objections may be addressed, in quintuplicate, to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration, United States Department of Justice, Washington, DC 20537, Attention: DEA Federal Registered Representative (CCR), and must be filed no later than May 17, 2002.

Dated: December 28, 2001.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6324 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF JUSTICE

Drug Enforcement Administration

Importation of Controlled Substances; Notice of Application

Pursuant to section 1008 of the Controlled Substances Import and Export Act (21 U.S.C. 958(i)), the Attorney General shall, prior to issuing a registration under this Section to a bulk manufacturer of a controlled substance in Schedule I or II and prior to issuing a regulation under section 1002(a) authorizing the importation of such a substance, provide manufacturers holding registrations for the bulk manufacture of the substance an opportunity for a hearing.

Therefore, in accordance with 1301.34 of Title 21, Code of Federal Regulations (CFR), notice is hereby given that on September 5, 2001, Roxane Laboratories, Inc., 1809 Wilson Road, PO. Box 16532, Columbus, Ohio 43216-6532, made application by renewal to the Drug Enforcement Administration to be registered as an importer of cocaine (9041), a basic class of controlled substance listed in Schedule II.

The firm plans to import cocaine to manufacture topical solutions for distribution to customers.

Any manufacturer holding, or applying for, registration as a bulk manufacturer of this basic class of controlled substance may file written comments on or objections to the application described above and may, at the same time, file a written request for a hearing on such application in accordance with 21 CFR 1301.43 in

such form as prescribed by 21 CFR 1316.47.

Any such comments, objections or requests for a hearing may be addressed, in quintuplicate, to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration, United States Department of Justice, Washington, DC 20537, Attention: DEA Federal Register Representative (CCR), and must be filed no later than April 17, 2002.

This procedure is to be conducted simultaneously with and independent of the procedures described in 21 CFR 1301.34(b), (c), (d), (e), and (f). As noted in a previous notice at 40 FR 43745-46 (September 23, 1975), all applicants for registration to import the basic class of any controlled substance in Schedule I or II are and will continue to be required to demonstrate to the Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration that the requirements for such registration pursuant to 21 U.S.C. 958(a), 21 U.S.C. 823(a), and 21 CFR 1301.34(a), (b), (c), (d), (e), and (f) are satisfied.

Dated: March 7, 2002.

Laura M. Nagel,

Deputy Assistant Administrator, Office of Diversion Control, Drug Enforcement Administration.

[FR Doc. 02-6321 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-09-M

DEPARTMENT OF LABOR

Occupational Safety and Health Administration

[Docket No. ICR-1218-0072(2002)]

Hazard Communication Standard; Extension of the Office of Management and Budget's (OMB) Approval of Information-Collection (Paperwork) Requirements

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

ACTION: Request for comments.

SUMMARY: OSHA solicits comments concerning its proposal to decrease the total burden hour estimates for, and to extend OMB approval of, the collection-of-information requirements specified by the Hazard Communication Standard (HCS) (29 CFR 1910.1200; 1915.1200; 1917.28; 1918.90; 1926.59; 1928.21).¹

¹ Based on its assessment of the paperwork requirements contained in this standard, the Agency estimates that the total burden hours decreased compared to its previous burden-hour estimate. Under this notice, OSHA is *not* proposing to revise these paperwork requirements in any

The HCS requires employers to establish written hazard communication programs to transmit information on the hazards of chemicals to their employees by means of labels on containers, material safety data sheets, and training programs.

DATES: Submit written comments on or before May 17, 2002.

ADDRESSES: Submit written comments to the Docket Office, Docket No. ICR-1218-0072(2002), OSHA, U.S. Department of Labor, Room N-2625, 200 Constitution Avenue, NW., Washington, DC 20210; telephone (202) 693-2350. Commenters may transmit written comments of 10 pages or less by facsimile to (202) 693-1648.

FOR FURTHER INFORMATION CONTACT:

Todd Owen, Directorate of Policy, OSHA, U.S. Department of Labor, Room N-3641, 200 Constitution Avenue, NW., Washington, DC 20210; telephone: (202) 693-2444. A copy of the Agency's Information-Collection Request (ICR) supporting the need for the information collections specified in the Hazard Communication Standard is available for inspection and copying in the Docket Office, or by requesting a copy from Todd Owen at (202) 693-2444. For electronic copies of the ICR contact OSHA on the Internet at <http://www.osha.gov/comp-links.html>, and select "Information Collection Requests."

SUPPLEMENTARY INFORMATION:

I. Background

The Department of Labor, as part of its continuing effort to reduce paperwork and respondent (i.e. employer) burden, conducts a preclearance consultation program to provide the public with an opportunity to comment on proposed and continuing information-collection requirements in accordance with the Paperwork Reduction Act of 1995 (PRA-95) (44 U.S.C. 3506(c)(2)(A)). This program ensures that information is in the desired format, reporting burden (time and costs) is minimal, collection instruments are clearly understood, and OSHA's estimate of the information collection burden is correct. The Occupational Safety and Health Act of 1970 (the Act) authorizes information collection by employers as necessary or appropriate for enforcement of the Act or for developing information regarding the causes and prevention of occupational injuries, illnesses, and accidents. (29 U.S.C. 657.)

The information-collection requirements in the Hazard

manner, only to decrease the burden-hour estimate imposed by the existing paperwork requirements.

Communication Standard ensures that the hazards of all chemicals produced or imported are evaluated and that information concerning their hazards is transmitted to employees and downstream employers. The Standard requires chemical manufacturers and importers to evaluate chemicals they produce or import to determine if they are hazardous; for those chemicals determined to be hazardous, material safety data sheets and warning labels must be developed. Employers are required to establish hazard communication programs, to transmit information on the hazards of chemicals to their employees by means of labels on containers, material safety data sheets and training programs.

Implementation of these collection of information requirements will ensure all employees have the "right-to-know" the hazards and identities of the chemicals they work with and will reduce the incidence of chemically-related occupational illnesses and injuries.

II. Special Issues for Comment

OSHA has particular interest in comments on the following issues:

- Whether the information collection requirements are necessary for the proper performance of the Agency's functions, including whether the information is useful;
- The accuracy of OSHA's estimate of the burden (time and costs) of the information collection requirements, including the validity of the methodology and assumptions used;
- The quality, utility, and clarity of the information collected; and
- Ways to minimize the burden on employers who must comply, for example, by using automated, or other technological information-collection and -transmission techniques.

III. Proposed Actions

OSHA is requesting to decrease the existing burden-hour estimate for, and to extend OMB approval of, the collection-of-information requirements specified by the Standard. In this regard, the Agency is requesting to decrease the current burden hour estimate from 7,560,232 hours to 7,498,766 hours, a total decrease of 61,466 hours. Based on more recent data, the Agency reduced the number of establishments, shipped containers, and in-plant containers used to calculate the burden hour and cost estimates. OSHA will summarize the comments submitted in response to this notice, and will include this summary in its request to OMB to extend its approval of these information-collection requirements.

Type of Review: Extension of currently approved information-collection requirements.

Title: Hazard Communication Standard.

OMB Number: 1218-0072.

Affected Public: Business or other for-profit; not-for-profit institutions; Federal government; State, local or tribal governments.

Number of Respondents: 6,035,925.

Frequency: On occasion.

Average Time per response: Varies from approximately 10 minutes for establishments to obtain and maintain material safety data sheets to 8 hours for manufacturers or importers to conduct a hazard determination.

Estimated Total Burden Hours: 7,498,766 hours.

Estimated Cost (Operation and Maintenance): \$247,187.

IV. Authority and Signature

John L. Henshaw, Assistant Secretary of Labor for Occupational Safety and Health, directed the preparation of this notice. The authority for this notice is the Paperwork Reduction Act of 1995 (44 U.S.C. 3506), and Secretary of Labor's Order No. 3-2000 (65 FR 50017).

Signed at Washington, DC on March 8, 2002.

John L. Henshaw,

Assistant Secretary of Labor.

[FR Doc. 02-6449 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-26-M

DEPARTMENT OF LABOR

Occupational Safety and Health Administration

[Docket No. NRTL3-92]

TUV Rheinland of North America, Inc., Renewal of Recognition

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

ACTION: Notice.

SUMMARY: This notice announces the Agency's final decision on the application of the TUV Rheinland of North America, Inc. (TUV), for renewal of its recognition as a Nationally Recognized Testing Laboratory under 29 CFR 1910.7.

EFFECTIVE DATE: The renewal becomes effective on March 18, 2002 and will be valid until March 19, 2007, unless terminated or modified prior to that date, in accordance with 29 CFR 1910.7.

FOR FURTHER INFORMATION CONTACT: Bernard Pasquet or Sherrey Nicolas, Office of Technical Programs and

Coordination Activities, NRTL Program, Occupational Safety and Health Administration, U.S. Department of Labor, 200 Constitution Avenue, NW., Room N3653, Washington, DC 20210, or phone (202) 693-2110.

SUPPLEMENTARY INFORMATION:

Notice of Final Application

The Occupational Safety and Health Administration (OSHA) hereby gives notice of the renewal of recognition of TUV Rheinland of North America, Inc. (TUV), as a Nationally Recognized Testing Laboratory (NRTL). The NRTL's scope of recognition may be found in OSHA's informational web page for the NRTL (<http://www.osha-slc.gov/dts/otpc/nrtl/tuv.html>).

OSHA recognition of an NRTL signifies that the organization has met the legal requirements in Section 1910.7 of Title 29, Code of Federal Regulations (29 CFR 1910.7). Recognition is an acknowledgment that the organization can perform independent safety testing and certification of the specific products covered within its scope of recognition and is not a delegation or grant of government authority. As a result of recognition, employers may use products "properly certified" by the NRTL to meet OSHA standards that require testing and certification.

The Agency processes applications by an NRTL for initial recognition or for expansion or renewal of this recognition following requirements in Appendix A to 29 CFR 1910.7. This appendix requires that the Agency publish two notices in the **Federal Register** in processing an application. In the first notice, OSHA announces the application and provides its preliminary finding and, in the second notice, the Agency provides its final decision on the application. These notices set forth the NRTL's scope of recognition or modifications of that scope.

TUV Rheinland of North America, Inc., is a privately held Product Safety and Quality Assurance Testing firm with offices throughout the United States and Canada. TUV is wholly owned by TUV Rheinland e. V. of Cologne, Germany. TUV is a U.S. corporation incorporated in the state of Delaware in 1983.

TUV received its recognition as an NRTL on August 16, 1995 (60 FR 42594), for a period of five years ending August 16, 2000. Appendix A to 29 CFR 1910.7 stipulates that the period of recognition of an NRTL is five years and that an NRTL may renew its recognition by applying not less than nine months, nor more than one year, before the expiration date of its current recognition. TUV submitted its renewal

request on November 16, 1999 (see Exhibit 23), within the time allotted, and TUV retains its recognition pending OSHA's final decision in this renewal process.

In processing TUV's request, OSHA performed an on-site review of TUV's facility listed below. Following the on-site evaluation, NRTL Program staff recommended the renewal of TUV's recognition (see Exhibit 24).

OSHA published the required notice in the **Federal Register** on January 28, 2002 (67 FR 3913), to announce TUV's renewal request. This notice included a preliminary finding that TUV could meet the requirements in 29 CFR 1910.7 for renewal of its recognition and invited public comment by February 15. OSHA received no comments concerning this notice.

The previous notice published by OSHA for TUV's recognition covered a modification to its scope of recognition, which became effective on September 12, 2001 (66 FR 47505). The following **Federal Register** notices related to TUV's recognition have also been published by OSHA to address an expansion of its recognition for additional standards or programs: a request announced on March 2, 2000 (65 FR 11197), and granted on June 8, 2000 (65 FR 39946); and requests announced on December 12, 1997 (62 FR 65446), and January 8, 1998 (63 FR 1127), and granted on April 2, 1998 (63 FR 16280). The renewal incorporates all recognitions granted to TUV through the date of publication of the preliminary finding.

You may obtain or review copies of all public documents pertaining to the TUV application by contacting the Docket Office, Occupational Safety and Health Administration, U.S. Department of Labor, 200 Constitution Avenue, NW., Room N2625, Washington, DC 20210. You should refer to Docket No. NRTL3-92, the permanent record of public information on the TUV recognition.

The current address of the TUV testing facility already recognized by OSHA is: TUV Rheinland of North America, Inc., 12 Commerce Road, Newtown, Connecticut 06470.

Programs and Procedures

The renewal of recognition includes TUV's continued use of the following supplemental programs and procedures, based upon the criteria detailed in the March 9, 1995 **Federal Register** notice (60 FR 12980, 3/9/95). This notice lists nine (9) programs and procedures (collectively, programs), eight of which an NRTL may use to control and audit, but not actually to generate, the data

relied upon for product certification. An NRTL's initial recognition will always include the first or basic program, which requires that all product testing and evaluation be performed in-house by the NRTL that will certify the product. OSHA has already recognized TUV for these programs, which are listed, as shown below, in OSHA's informational web page on the TUV recognition (<http://www.osha-slc.gov/dts/otpca/nrtl/tuv.html>).

Program 2: Acceptance of testing data from independent organizations, other than NRTLs.

Program 3: Acceptance of product evaluations from independent organizations, other than NRTLs.

Program 4: Acceptance of witnessed testing data.

Program 8: Acceptance of product evaluations from organizations that function as part of the International Electrotechnical Commission Certification Body (IEC-CB) Scheme.

Program 9: Acceptance of services other than testing or evaluation performed by subcontractors or agents.

OSHA developed these programs to limit how an NRTL may perform certain aspects of its work and to permit the activities covered under a program only when the NRTL meets certain criteria. In this sense, they are special conditions that the Agency places on an NRTL's recognition. OSHA does not consider these programs in determining whether an NRTL meets the requirements for recognition under 29 CFR 1910.7. However, these programs help to define the scope of that recognition.

Existing Condition

Currently, OSHA imposes the following condition on its recognition of TUV as an NRTL, and continues to impose the condition as part of the renewal. This condition applies solely to TUV's operations as an NRTL and is in addition to any other condition that OSHA normally imposes in its recognition of an organization as an NRTL. This condition is listed first under the "Conditions" section below and provides as follows:

TUV must have specific written testing procedures in place before testing products covered by any test standard for which it is recognized and must use these procedures in testing and certifying those products.

Final Decision and Order

The NRTL Program staff has examined the application, the assessor's report, and other pertinent information. Based upon this examination and the assessor's recommendation, OSHA finds that the TUV Rheinland of North

America, Inc., has met the requirements of 29 CFR 1910.7 for renewal of its NRTL recognition. The renewal applies to the site listed above. In addition, it covers the test standards listed below, and it is subject to the limitations and conditions, also listed below. Pursuant to the authority in 29 CFR 1910.7, OSHA hereby renews the recognition of TUV, subject to these limitations and conditions.

Limitations

OSHA limits the renewal of recognition of TUV to the site listed above. OSHA further limits the renewal of recognition of TUV to testing and certification of products for demonstration of conformance to the test standards listed below. OSHA has determined that each test standard meets the requirements for an appropriate test standard, within the meaning of 29 CFR 1910.7(c).

UL 22 Amusement and Gaming Machines
 UL 48 Electric Signs
 UL 67 Panelboards
 UL 73 Motor-Operated Appliances
 UL 82 Electric Gardening Appliances
 UL 122 Photographic Equipment
 UL 130 Electric Heating Pads
 UL 136 Pressure Cookers
 UL 141 Garment Finishing Appliances
 UL 153 Portable Electric Lamps
 UL 174 Household Electric Storage Tank Water Heaters
 UL 197 Commercial Electric Cooking Appliances
 UL 250 Household Refrigerators and Freezers
 UL 298 Portable Electric Hand Lamps
 UL 430 Waste Disposers
 UL 469 Musical Instruments and Accessories
 UL 471 Commercial Refrigerators and Freezers
 UL 474 Dehumidifiers
 UL 482 Portable Sun/Heat Lamps
 UL 499 Electric Heating Appliances
 UL 506 Specialty Transformers
 UL 507 Electric Fans
 UL 508 Industrial Control Equipment
 UL 508C Power Conversion Equipment
 UL 541 Refrigerated Vending Machines
 UL 544 Electric Medical and Dental Equipment
 UL 561 Floor Finishing Machines
 UL 583 Electric-Battery-Powered Industrial Trucks
 UL 621 Ice Cream Makers
 UL 696 Electric Toys
 UL 697 Toy Transformers
 UL 745 1 Portable Electric Tools
 UL 745 2 1 Particular Requirements of Drills
 UL 745 2 2 Particular Requirements for Screwdrivers and Impact Wrenches
 UL 745 2 3 Particular Requirements for Grinders, Polishers, and Disk-Type Sanders
 UL 745 2 4 Particular Requirements for Sanders
 UL 745 2 5 Particular Requirements for Circular Saws and Circular Knives

UL 745 2 6 Particular Requirements for Hammers

UL 745 2 8 Particular Requirements for Shears and Nibblers

UL 745 2 9 Particular Requirements for Tappers

UL 745 2 11 Particular Requirements for Reciprocating Saws

UL 745 2 12 Particular Requirements for Concrete Vibrators

UL 745 2 14 Particular Requirements for Planers

UL 745 2 17 Particular Requirements for Routers and Trimmers

UL 745 2 30 Particular Requirements for Staplers

UL 745 2 31 Particular Requirements for Diamond Core Drills

UL 745 2 32 Particular Requirements for Magnetic Drill Presses

UL 745 2 33 Particular Requirements for Portable Bandsaws

UL 745 2 34 Particular Requirements for Strapping Tools

UL 745 2 35 Particular Requirements for Drain Cleaners

UL 745 2 36 Particular Requirements for Hand Motor Tools

UL 745 2 37 Particular Requirements for Plate Jointers

UL 749 Household Dishwashers

UL 751 Vending Machines

UL 763 Motor-Operated Commercial Food Preparing Machines

UL 775 Graphic Arts Equipment

UL 778 Motor Operated Water Pumps

UL 826 Household Electric Clocks

UL 858 Household Electric Ranges

UL 859 Household Electric Personal Grooming Appliance

UL 867 Electrostatic Air Cleaners

UL 875 Electric Dry Bath Heaters

UL 921 Commercial Electric Dishwashers

UL 923 Microwave Cooking Appliances

UL 935 Fluorescent-Lamp Ballasts

UL 961 Electric Hobby and Sports Equipment

UL 982 Motor-Operated Household Food Preparing Machines

UL 984 Hermetic Refrigerant Motor-Compressors

UL 987 Stationary and Fixed Electric Tools

UL 1004 Electric Motors

UL 1005 Electric Flatirons

UL 1012 Power Units Other than Class Two

UL 1017 Vacuum Cleaning Machines and Blower Cleaners

UL 1018 Electric Aquarium Equipment

UL 1026 Electric Household Cooking and Food-Serving Appliances

UL 1028 Hair Clipping and Shaving Appliances

UL 1042 Electric Baseboard Heating Equipment

UL 1081 Swimming Pool Pumps, Filters and Chlorinators

UL 1082 Household Electric Coffee Makers and Brewing-Type Appliances

UL 1083 Household Electric Skillets and Frying-Type Appliances

UL 1230 Amateur Movie Lights

UL 1236 Battery Chargers for Charging Engine-Starter Batteries

UL 1240 Electric Commercial Clothes-Drying Equipment

UL 1278 Movable and Wall-or Ceiling-Hung Electric Room Heaters

UL 1310 Class 2 Power Units

UL 1409 Low-Voltage Video Products Without Cathode-Ray-Tube Displays

UL 1411 Transformers and Motor Transformers for Use In Audio-, Radio-, and Television-Type Appliances

UL 1418 Implosion-Protected Cathode-Ray Tubes for Television-Type Appliances

UL 1419 Professional Video and Audio Equipment

UL 1431 Personal Hygiene and Health Care Appliances

UL 1445 Electric Water Bed Heaters

UL 1459 Telephone Equipment

UL 1559 Insect-Control Equipment, Electrocuting Type

UL 1561 Dry Type General Purpose and Power Transformers

UL 1563 Electric Spas, Equipment Assemblies, and Associated Equipment

UL 1564 Industrial Battery Chargers

UL 1570 Fluorescent Lighting Fixtures

UL 1571 Incandescent Lighting Fixtures

UL 1572 High Intensity Discharge Lighting Fixtures

UL 1573 Stage and Studio Lighting Units

UL 1574 Track Lighting Systems

UL 1585 Class 2 and Class 3 Transformers

UL 1594 Sewing and Cutting Machines

UL 1598 Luminaries

UL 1647 Motor-Operated Massage and Exercise Machines

UL 1693 Electric Radiant Heating Panels and Heating Panel Sets

UL 1727 Commercial Electric Personal Grooming Appliances

UL 1776 High-Pressure Cleaning Machines

UL 1786 Nightlights

UL 1795 Hydromassage Bathtubs

UL 1838 Low Voltage Landscape Lighting Systems

ANSI/UL 1950 Information Technology Equipment Including Electrical Business Equipment

UL 1995 Heating and Cooling Equipment

UL 2021 Fixed and Location-Dedicated Electric Room Heaters

UL 2157 Electric Clothes Washing Machines and Extractors

UL 2158 Electric Clothes Dryers

UL 2601-1 Medical Electrical Equipment; Part 1: General Requirements for Safety

UL 3101-1 Electrical Equipment for Laboratory Use; Part 1: General Requirements

UL 3111-1 Electrical Measuring and Test Equipment; Part 1: General Requirements

UL 3121-1 Process Control Equipment

UL 6500 Audio/Video and Musical Instrument Apparatus for Household, Commercial, and Similar General Use

UL 8730-1 Electrical Controls for Household and Similar Use; Part 1: General Requirements

UL 8730-2-3 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Ballasts for Tubular Fluorescent Lamps

UL 8730-2-4 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Motor Compressors or Hermetic and Semi-Hermetic Type

UL 8730-2-8 Automatic Electrical Controls for Household and Similar Use; Part 2:

Particular Requirements for Electrically Operated Water Valves

UL 60335-1 Safety of Household and Similar Electrical Appliances, Part 1; General Requirements

At the time of preparation of the preliminary notice, some of the test standards for which OSHA currently recognizes TUV, and which are listed above, have been withdrawn or replaced by the standards developing organization. Under OSHA policy regarding such withdrawn or replaced test standards, OSHA can no longer recognize the NRTL for the test standards but the NRTL may request recognition for comparable test standards, i.e., other appropriate test standards covering similar types of product testing. However, a number of other NRTLs also are recognized for these withdrawn or replaced standards. As a result, OSHA will publish a separate notice to make the appropriate substitutions for TUV and the other NRTLs that were recognized for these standards.

OSHA's recognition of TUV, or any NRTL, for a particular test standard is limited to equipment or materials (i.e., products) for which OSHA standards require third party testing and certification before use in the workplace. Consequently, an NRTL's scope of recognition excludes any product(s) falling within the scope of a test standard for which OSHA has no NRTL testing and certification requirements.

Many of the test standards listed above are approved as American National Standards by the American National Standards Institute (ANSI). However, for convenience in compiling the list, we use the designation of the standards developing organization (e.g., UL 1004) for the standard, as opposed to the ANSI designation (e.g., ANSI/UL 1004). Under our procedures, an NRTL recognized for an ANSI-approved test standard may use either the latest proprietary version of the test standard or the latest ANSI version of that standard, regardless of which version appears in the list of test standards found in OSHA's informational web page for the NRTL. Contact ANSI or the ANSI web site (<http://www.ansi.org>) and click "NSSN" to find out whether or not a test standard currently is ANSI-approved.

Conditions

TUV Rheinland of North America, Inc., must also abide by the following conditions of the recognition, in addition to those already required by 29 CFR 1910.7:

TUV must have specific written testing procedures in place before testing products covered by any test standard for which it is recognized and must use these procedures in testing and certifying those products;

OSHA must be allowed access to the TUV facilities and records for purposes of ascertaining continuing compliance with the terms of its recognition and to investigate as OSHA deems necessary;

If TUV has reason to doubt the efficacy of any test standard it is using under this program, it must promptly inform the organization that developed the test standard of this fact and provide that organization with appropriate relevant information upon which its concerns are based;

TUV must not engage in or permit others to engage in any misrepresentation of the scope or conditions of its recognition. As part of this condition, TUV agrees that it will allow no representation that it is either a recognized or an accredited Nationally Recognized Testing Laboratory (NRTL) without clearly indicating the specific equipment or material to which this recognition is tied, or that its recognition is limited to certain products;

TUV must inform OSHA as soon as possible, in writing, of any change of ownership, facilities, or key personnel, and of any major changes in its operations as an NRTL, including details;

TUV will continue to meet all the terms of its recognition and will always comply with all OSHA policies pertaining to this recognition; and

TUV will continue to meet the requirements for recognition in all areas where it has been recognized.

Signed at Washington, DC this 8th day of March, 2002.

John L. Henshaw,

Assistant Secretary.

[FR Doc. 02-6448 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-26-P

DEPARTMENT OF LABOR

Occupational Safety and Health Administration

[Docket Nos. NRTL4-93, NRTL2-93]

Underwriters Laboratories Inc., Applications for Renewal and Expansion of Recognition; Entela, Inc., Voluntary Withdrawal of Recognition of Site

AGENCY: Occupational Safety and Health Administration (OSHA), Labor.

ACTION: Notice.

SUMMARY: This notice announces the application of Underwriters Laboratories Inc. for renewal of its recognition as a Nationally Recognized Testing Laboratory under 29 CFR 1910.7, and the applications of Underwriters Laboratories Inc. for expansion of its recognition to include additional sites and test standards, and presents the Agency's preliminary finding. This preliminary finding does not constitute an interim or temporary approval of these applications. In an unrelated matter, this notice also includes the voluntary withdrawal of recognition of the Entela, Inc., site in Taipei, Taiwan.

DATES: Comments submitted by interested parties, or any request for extension of the time to comment, must be received no later than April 2, 2002.

ADDRESSES: Submit written comments concerning this notice to: Docket Office, Docket NRTL4-93 or NRTL2-93 (as applicable), U.S. Department of Labor, Occupational Safety and Health Administration, Room N2625, 200 Constitution Avenue, NW., Washington, DC 20210; telephone: (202) 693-2350. Commenters may transmit written comments of 10 pages or less in length by facsimile to (202) 693-1648. Submit request for extensions concerning this notice to: Office of Technical Programs and Coordination Activities, NRTL Program, Occupational Safety and Health Administration, U.S. Department of Labor, Room N3653, 200 Constitution Avenue, NW., Washington, D.C. 20210.

FOR FURTHER INFORMATION CONTACT: Bernard Pasquet, Office of Technical Programs and Coordination Activities, NRTL Program, Room N3653 at the above address, or phone (202) 693-2110.

SUPPLEMENTARY INFORMATION:

Notice of Application

The Occupational Safety and Health Administration (OSHA) hereby gives notice that Underwriters Laboratories Inc. (UL) has applied for renewal and for expansion of its recognition as a Nationally Recognized Testing Laboratory (NRTL). UL's expansion requests cover the use of two additional sites and additional test standards. OSHA's current scope of recognition for UL may be found in the following informational web page: <http://www.osha-slc.gov/dts/otpca/nrtl/ul.html>.

OSHA recognition of an NRTL signifies that the organization has met the legal requirements in § 1910.7 of Title 29, Code of Federal Regulations (29 CFR 1910.7). Recognition is an acknowledgment that the organization

can perform independent safety testing and certification of the specific products covered within its scope of recognition and is not a delegation or grant of government authority. As a result of recognition, employers may use products "properly certified" by the NRTL to meet OSHA standards that require testing and certification.

The Agency processes applications by an NRTL for initial recognition or for expansion or renewal of this recognition following requirements in Appendix A to 29 CFR 1910.7. This appendix requires that the Agency publish two notices in the **Federal Register** in processing an application. In the first notice, OSHA announces the application and provides its preliminary finding and, in the second notice, the Agency provides its final decision on the application. These notices set forth the NRTL's scope of recognition or modifications of that scope. We maintain an informational web page for each NRTL, which details its scope of recognition. These pages can be accessed from our web site at <http://www.osha-slc.gov/dts/otpca/nrtl/index.html>.

The most recent notice published by OSHA for UL's recognition covered an expansion of recognition to include additional sites, which became effective on December 7, 1999 (64 FR 68389). The other **Federal Register** notices related to UL's recognition that OSHA has published, since UL's previous renewal, addressed an expansion for additional standards, which was announced on November 21, 1997 (62 FR 62359), and granted on June 24, 1999 (64 FR 33913). The renewal would incorporate all of these recognitions granted to UL.

The current address of the UL facilities (sites) already recognized by OSHA are:

Underwriters Laboratories Inc., 333 Pfingsten Road, Northbrook, Illinois 60062

Underwriters Laboratories Inc., 1285 Walt Whitman Road, Melville, Long Island, New York 11747

Underwriters Laboratories Inc., 1655 Scott Boulevard, Santa Clara, California 95050

Underwriters Laboratories Inc., 12 Laboratory Drive, PO Box 13995, Research Triangle Park, North Carolina 27709

Underwriters Laboratories Inc., 2600 N. W. Lake Road, Camas, Washington, 98607

UL International Limited, Veristrong Industrial Centre, Block B, 14th Floor, 34 Au Pui Wan Street, Fo Tan Sha Tin, New Territories, Hong Kong

UL International Services, Ltd., Taiwan Branch, 4th Floor, 260 Da-Yeh Road, Pei Tou District, Taipei City, Taiwan
 UL International Demko A/S, Lyskaer 8, PO Box 514, DK-2730, Herlev, Denmark

Underwriters Laboratory International (U.K.) Ltd., Womersley House, The Guildway, Old Portsmouth Road, Guildford, Surrey GU3 1LR, United Kingdom

Underwriters Laboratory International Italia S.r.l., Via Archimede 42, 1-20041 Agrate Brianza, Milan, Italy; Testing facility: Z.I. Predda Niedda st. 18, I-07100, Sassari, Italy

The current addresses of the two additional UL sites covered by the expansion request are:

Underwriters Laboratories of Canada, 7 Crouse Road, Scarborough, Ontario, Canada M1R 3A9

UL Japan Co., Ltd., Shimbashi Ekimae Bldg.-1 Gohkan, 4th floor, Room 402, 2-20-15 Shimbashi Minato Ku, Tokyo 105-0004, Japan

General Background on the Applicant and Applications

When OSHA published its regulations for the NRTL Program at 29 CFR 1910.7, it temporarily recognized UL as a nationally recognized testing laboratory for a five year period from June 13, 1988, through June 13, 1993 (see Appendix A to § 1910.7). In Appendix A, OSHA also required that UL apply for renewal of its OSHA recognition at the end of this temporary period. UL did apply for the renewal, which OSHA announced in March 29, 1995 (60 FR 16171). In its renewal application, UL stated that it was founded in 1894. It also stated that its "principal activity is investigating the safety of many kinds of products, including electrical and electronic equipment and products," and a number of other products and systems. The Agency granted UL's renewal for a period of five years ending on June 29, 2000.

Appendix A to 29 CFR 1910.7 stipulates that the period of recognition of an NRTL is five years and that an NRTL may renew its recognition by applying not less than nine months, nor more than one year, before the expiration date of its current recognition. UL has submitted a request, dated September 17, 1999 (see Exhibit 23), to renew its recognition, within the time allotted, and retains its recognition pending OSHA's final decision in this renewal process. UL's existing scope of recognition consists of the facilities listed above, and the test standards and supplemental programs, listed below under *Renewal of Recognition*.

UL also has submitted requests, dated June 6, and October 5, 2000 (see Exhibits 23-1 and 23-2), to expand its recognition to include the two additional sites listed above. Moreover, UL has submitted a request, dated March 29, 2001 (see Exhibit 23-3), to expand its recognition to include 142 additional test standards. The OSHA NRTL Program staff has determined that it can grant recognition for 64 test standards listed below under *Expansion of Recognition*. We could not approve the remaining test standards for various reasons, primarily because we determined that they did not meet our approval criteria or our requirements for "appropriate test standards," within the meaning of 29 CFR 1910.7(c). The staff makes such determinations in processing applications from any NRTL.

Renewal of Recognition

UL seeks renewal of its recognition for the ten sites that OSHA has previously recognized. The renewal of each of these sites is and would continue to be limited to performing testing only to the test standards for which the site has the proper capability and control programs and for which OSHA has recognized UL. This treatment is consistent with the recognition that OSHA has granted to other NRTLs that operate multiple sites.

In processing UL's renewal request, OSHA NRTL Program staff performed an on-site review of UL's Northbrook facility on July 16-20, 2001. In the on-site review report (see Exhibit 24), the program staff recommended a "positive finding," which means a positive recommendation to the Assistant Secretary regarding the renewal of recognition.

UL also seeks renewal of its recognition for testing and certification of products for demonstration of conformance to the following 638 test standards, which OSHA has previously recognized for UL. Except as explained below (see paragraph immediately following listing of standards), all these standards are "appropriate," within the meaning of 29 CFR 1910.7(c).

ANSI C37.013 ⁽¹⁾ AC High-Voltage Generator Circuit Breakers Rated on a Symmetrical Current Basis
 ANSI C37.13 ⁽¹⁾ Low Voltage AC Power Circuit Breakers Used in Enclosures
 ANSI C37.14 ⁽¹⁾ Low Voltage DC Power Circuit Breakers Used in Enclosures
 ANSI C37.17 ⁽¹⁾ Trip Devices for AC and General Purpose DC Low-Voltage Power Circuit Breakers
 ANSI C37.18 ⁽¹⁾ Enclosed Field Discharge Circuit Breakers for Rotating Electric Machinery
 ANSI C37.20.1 ⁽¹⁾ Metal-Enclosed Low-Voltage Power Circuit Breaker Switchgear

ANSI C37.20.2 ⁽¹⁾ Metal-Clad and Station-Type Cubicle Switchgear
 ANSI C37.20.3 ⁽¹⁾ Metal-Enclosed Interrupter Switchgear
 ANSI C37.21 ⁽¹⁾ Control Switchboards
 ANSI C37.29 ⁽¹⁾ Low-Voltage AC Power Circuit Protectors Used in Enclosures
 ANSI C37.38 ⁽¹⁾ Gas-Insulated, Metal-Enclosed Disconnecting, Interrupter and Grounding Switches
 ANSI C37.42 ⁽¹⁾ Distribution Cutouts and Fuse Links
 ANSI C37.44 ⁽¹⁾ Distribution Oil Cutouts and Fuse Links
 ANSI C37.45 ⁽¹⁾ Distribution Enclosed Single-Pole Air Switches
 ANSI C37.46 ⁽¹⁾ Power Fuses and Fuse Disconnecting Switches
 ANSI C37.47 ⁽¹⁾ Distribution Fuse Disconnecting Switches, Fuse Supports, and Current-Limiting Fuses
 ANSI C37.50 ⁽¹⁾ Low-Voltage AC Power Circuit Breakers Used in Enclosures—Test Procedures
 ANSI C37.51 ⁽¹⁾ Metal-Enclosed Low-Voltage AC Power Circuit-Breaker Switchgear Assemblies—Conformance Test Procedures
 ANSI C37.52 ⁽¹⁾ Low-Voltage AC Power Circuit Protectors Used in Enclosures—Test Procedures
 ANSI C37.53.1 ⁽¹⁾ High-Voltage Current Motor-Starter Fuses—Conformance Test Procedures
 ANSI C37.54 ⁽¹⁾ Indoor Alternating-Current High Voltage Circuit Breakers Applied as Removable Elements in Metal-Enclosed Switchgear Assemblies—Conformance Test Procedures
 ANSI C37.55 ⁽¹⁾ Metal-Clad Switchgear Assemblies—Conformance Test Procedures
 ANSI C37.57 ⁽¹⁾ Metal-Enclosed Interrupter Switchgear Assemblies—Conformance Testing
 ANSI C37.58 ⁽¹⁾ Indoor AC Medium-Voltage Switches for Use in Metal-Enclosed Switchgear—Conformance Test Procedures
 ANSI C37.60 ⁽¹⁾ Overhead, Pad-Mounted, Dry-Vault, and Submersible Automatic Circuit Reclosers and Fault Interrupters for AC Systems
 ANSI C37.66 ⁽¹⁾ Oil-Filled Capacitor Switches for Alternating-Current Systems—Requirements
 ANSI C37.71 ⁽¹⁾ Three Phase, Manually Operated Subsurface Load Interrupting Switches for Alternating-Current Systems
 ANSI C37.72 ⁽¹⁾ Manually-Operated Dead-Front, Pad-Mounted Switchgear with Load-Interrupting Switches and Separable Connectors for Alternating-Current System
 ANSI C37.90 ⁽¹⁾ Relays and Relay Systems Associated with Electric Power Apparatus
 ANSI C37.121 ⁽¹⁾ Unit Substations—Requirements
 ANSI C37.122 ⁽¹⁾ Gas-Insulated Substations
 ANSI C57.12.00 ⁽¹⁾ Distribution, Power and Regulating Transformers—General Requirements
 ANSI C57.12.13 ⁽¹⁾ Liquid-Filled Transformers Used in Unit Installations including Unit Substations—Conformance Requirements
 ANSI C57.12.20 ⁽¹⁾ Overhead-Type Distribution Transformers, 500 kVA and Smaller

- ANSI C57.12.21⁽¹⁾ Pad-Mounted Compartmental-Type Self-Cooled Single-Phase Distribution Transformers with High Voltage Bushings; 167 kVA and Smaller
- ANSI C57.12.22⁽¹⁾ Pad-Mounted Compartmental-Type, Self-Cooled, Three-Phase Distribution Transformers with High Voltage Bushings; 2500 kVA and Smaller
- ANSI C57.12.23⁽¹⁾ Underground-Type Self-Cooled, Single-Phase Distribution Transformers with Separable Insulated High-Voltage Connectors; 167 kVA and Smaller
- ANSI C57.12.24⁽¹⁾ Underground-Type Three-Phase Distribution Transformers, 2500 kVA and Smaller
- ANSI C57.12.25⁽¹⁾ Pad-Mounted Compartmental-Type Self-Cooled Single-Phase Distribution Transformers with Separable Insulated High-Voltage Connectors; 167 kVA and Smaller
- ANSI C57.12.26⁽¹⁾ Pad-Mounted Compartmental-Type, Self-Cooled, Three-Phase Distribution Transformers for use with Separable Insulated High-Voltage Connectors; 2500 kVA and Smaller
- ANSI C57.12.27⁽¹⁾ Liquid-Filled Distribution Transformers Used in Pad-Mounted Installations, Including Unit Substations—Conformance Requirements
- ANSI C57.12.28⁽¹⁾ Switchgear and Transformers—Pad-Mounted Equipment—Enclosure Integrity
- ANSI C57.12.40⁽¹⁾ Three Phase Secondary Network Transformers, Subway and Vault Types (Liquid Immersed); 2500 kVA and Smaller
- ANSI C57.12.50⁽¹⁾ Ventilated Dry-Type Distribution Transformers, 1 to 500 kVA, Single-Phase; and 15 to 500 kVA, Three Phase
- ANSI C57.12.51⁽¹⁾ Ventilated Dry-Type Power Transformers 501 kVA and Larger, Three-Phase
- ANSI C57.12.52⁽¹⁾ Sealed Dry-Type Power Transformers, 501 kVA and Larger, Three-Phase
- ANSI C57.12.55⁽¹⁾ Dry-Type Transformers in Unit Installations, Including Unit Substations—Conformance Requirements
- ANSI C57.12.57⁽¹⁾ Ventilated Dry-Type Network Transformers 2500 kVA and Below, Three-Phase
- ANSI C57.13⁽¹⁾ Instrument Transformers—Requirements
- ANSI C57.15⁽¹⁾ Step-Voltage and Induction-Voltage Regulators
- ANSI C57.21⁽¹⁾ Shunt Reactors Over 500 kVA
- ANSI C62.1⁽¹⁾ Gapped Silicon-Carbide Surge Arresters for AC Power Circuits
- ANSI C62.11⁽¹⁾ Metal Oxide Surge Arresters for AC Power Circuits
- ANSI K61.1 Storage and Handling of Anhydrous Ammonia (CGA G-2.1)
- ANSI Z21.1b Household Cooking Gas Appliances
- ANSI Z21.5.1 Gas Clothes Dryers—Type 1
- ANSI Z21.5.2 Gas Clothes Dryers—Type 2
- ANSI Z21.10.1 Gas Water Heaters—Automatic Storage Type Water Heaters with Inputs of 70,000 Btu Per Hour or Less
- ANSI Z21.10.2 Water Heaters—Sidearm Type Water Heaters
- ANSI Z21.10.3 Water Heaters—Circulating Tank, Instantaneous and Large Automatic Storage Type Water Heaters
- ANSI Z21.11.1 Gas-Fired Room Heaters—Vented Room Heaters
- ANSI Z21.11.2 Gas-Fired Room Heaters—Unvented Room Heaters
- ANSI Z21.12 Listing Requirements for Draft Hoods
- ANSI Z21.13 Gas-Fired Low-Pressure Steam and Hot Water Heating Boilers
- ANSI Z21.14 Approval Requirements for Industrial Gas Boilers
- ANSI Z21.15 Manually Operated Gas Valves
- ANSI Z21.16 Gas Unit Heaters
- ANSI Z21.17 Domestic Gas Conversion Burners
- ANSI Z21.18 Gas Appliance Pressure Regulators
- ANSI Z21.19 Refrigerators Using Gas Fuel
- ANSI Z21.20 Automatic Gas Ignition Systems and Components
- ANSI Z21.21 Automatic Valves for Gas Appliances
- ANSI Z21.22 Relief Valves and Automatic Gas Shutoff Devices for Hot Water Supply System
- ANSI Z21.23 Gas Appliance Thermostats
- ANSI Z21.24 Metal Connectors for Gas Appliances
- ANSI Z21.29 Listing Requirements for Furnace Temperature Limit Controls and Fan Controls
- ANSI Z21.35 Gas Filters on Appliances
- ANSI Z21.37 Approval Requirements for Dual Oven Type Combination Gas Ranges
- ANSI Z21.40.1 Gas-Fired Absorption Summer Air Conditioning Appliances
- ANSI Z21.41 Quick-Disconnect Devices for Use with Gas Fuel
- ANSI Z21.42 Gas-Fired Illuminating Appliances
- ANSI Z21.45 Flexible Connectors of Other Than All-Metal Construction for Gas Appliances
- ANSI Z21.47 Gas-Fired Gravity and Forced Air Central Furnaces
- ANSI Z21.48 Gas-Fired Gravity and Fan Type Floor Furnaces
- ANSI Z21.49 Gas-Fired Gravity and Fan Type Vented Wall Furnaces
- ANSI Z21.50 Vented Decorative Gas Appliances
- ANSI Z21.53 Gas-Fired Heavy Duty Forced Air Heaters
- ANSI Z21.54 Gas Hose Connectors for Portable Outdoor Gas-Fired Appliances
- ANSI Z21.55 Gas-Fired Sauna Heaters
- ANSI Z21.56 Gas-Fired Pool Heaters
- ANSI Z21.57 Recreational Vehicle Cooking Gas Appliances
- ANSI Z21.58 Outdoor Cooking Gas Appliances
- ANSI Z21.60 Decorative Gas Appliances for Installation in Vented Fireplaces
- ANSI Z21.61 Gas-Fired Toilets
- ANSI Z21.66 Automatic Vent Damper Devices for Use With Gas-Fired Appliances
- ANSI Z21.69 Connectors for Movable Gas Appliances
- ANSI Z21.70 Earthquake Actuated Automatic Gas Shutoff Systems
- ANSI Z21.74 Portable Refrigerators for Use With HD-5 Propane Gas
- ANSI Z21.76 Gas-Fired Unvented Catalytic Room Heaters for Use With Liquefied Petroleum (LP) Gases
- ANSI Z83.3 Gas Utilization Equipment in Large Boilers
- ANSI Z83.4 Direct Gas-Fired Make-Up Air Heaters
- ANSI Z83.6 Gas-Fired Infrared Heaters
- ANSI Z83.7 Gas-Fired Construction Heater
- ANSI Z83.8 Gas Unit Heaters
- ANSI Z83.10 Separated Combustion System Central Furnaces
- ANSI Z83.11 Gas Food Service Equipment—Ranges and Unit Broilers
- ANSI Z83.17 Direct Gas Fired Door Heaters
- ANSI Z83.18 Direct Gas Fired Industrial Air Heaters
- UL 1 Flexible Metal Conduit
- UL 3 Flexible Nonmetallic Tubing for Electric Wiring
- UL 4 Armored Cable
- UL 5 Surface Metal Raceways and Fittings
- UL 5A Nonmetallic Surface Raceways and Fittings
- UL 5B Strut-Type Channel Raceways and Fittings
- UL 6 Rigid Metal Conduit
- UL 8 Foam Fire Extinguishers
- UL 9 Fire Tests of Window Assemblies
- UL 10A Tin-Clad Fire Doors
- UL 10B Fire Tests of Door Assemblies
- UL 13 Power-Limited Circuit Cables
- UL 14B Sliding Hardware for Standard, Horizontally Mounted Tin-Clad Fire Doors
- UL 14C Swinging Hardware for Standard Tin-Clad Fire Doors Mounted Singly or In Pairs
- UL 17 Vent or Chimney Connector Dampers for Oil-Fired Appliances
- UL 20 General-Use Snap Switches
- UL 21 LP-Gas Hose
- UL 22 Amusement and Gaming Machines
- UL 25 Meters for Flammable and Combustible Liquids and LP-Gas
- UL 30 Metal Safety Cans
- UL 33 Heat Responsive Links for Fire-Protection Service
- UL 38 Manually Actuated Signalling Boxes for Use With Fire Protective Signalling Systems
- UL 44 Rubber-Insulated Wires and Cables
- UL 45 Portable Electric Tools
- UL 48 Electric Signs
- UL 50 Enclosures for Electrical Equipment
- UL 51 Power-Operated Pumps for Anhydrous Ammonia and LP-Gas
- UL 58 Steel Underground Tanks for Flammable and Combustible Liquids
- UL 62 Flexible Cord and Fixture Wire
- UL 65 Electric Wired Cabinets
- UL 67 Electric Panelboards
- UL 69 Electric Fence Controllers
- UL 73 Electric-Motor-Operated Appliances
- UL 79 Power-Operated Pumps for Petroleum Product Dispensing Systems
- UL 80 Steel Inside Tanks for Oil Burner Fuel
- UL 82 Electric Gardening Appliances
- UL 83 Thermoplastic-Insulated Wires and Cables
- UL 87 Power-Operated Dispensing Devices for Petroleum Products
- UL 92 Fire Extinguisher and Booster Hose
- UL 94 Tests for Flammability of Plastic Materials for Parts in Devices and Appliances
- UL 96 Lightning Protection Components
- UL 98 Enclosed and Dead-Front Switches
- UL 104 Elevator Door Locking Devices and Contacts

- UL 109 Tube Fittings for Flammable and Combustible Fluids, Refrigeration Service, and Marine Use
- UL 122 Photographic Equipment
- UL 123 Oxy-Fuel Gas Torches
- UL 125 Valves for Anhydrous Ammonia and LP-Gas (Other Than Safety Relief)
- UL 130 Electric Heating Pads
- UL 132 Safety Relief Valves for Anhydrous Ammonia and LP-Gas
- UL 141 Garment Finishing Appliances
- UL 142 Steel Aboveground Tanks for Flammable and Combustible Liquids
- UL 144 Pressure Regulating Valves for LP-Gas
- UL 147 LP- and MPS-Gas Torches
- UL 147A Nonrefillable (Disposable) Type Fuel Gas Cylinder Assemblies
- UL 147B Nonrefillable (Disposable) Type Metal Container Assemblies for Butane
- UL 150 Antenna Rotators
- UL 153 Portable Electric Lamps
- UL 154 Carbon Dioxide Fire Extinguishers
- UL 155 Tests for Fire Resistance of Vault and File Room Doors
- UL 162 Foam Equipment and Liquid Concentrates
- UL 174 Household Electric Storage-Tank Water Heaters
- UL 180 Liquid-Level Indicating Gauges and Tank-Filling Signals for Petroleum Products
- UL 181 Factory-Made Air Ducts and Air Connectors
- UL 183 Manufactures Wiring Systems
- UL 187 X-Ray Equipment
- UL 193 Alarm Valves for Fire-Protection Service
- UL 194 Gasketed Joints for Ductile-Iron Pipe and Fittings for Fire Protection Service
- UL 197 Commercial Electric Cooking Appliances
- UL 198B Class H Fuses
- UL 198C High-Interrupting-Capacity Fuses, Current Limiting Type
- UL 198D High-Interrupting-Capacity Class K Fuses
- UL 198E Class R Fuses
- UL 198F Plug Fuses
- UL 198G Fuse for Supplementary Overcurrent Protection
- UL 198H Class T Fuses
- UL 198L DC Fuses for Industrial Use
- UL 199 Automatic Sprinklers for Fire-Protection Service
- UL 201 Standard for Garage Equipment
- UL 203 Pipe Hanger Equipment for Fire-Protection Service
- UL 207 Nonelectrical Refrigerant Containing Components and Accessories
- UL 209 Cellular Metal Floor Electrical Raceways and Fittings
- UL 213 Rubber Gasketed Fittings for Fire-Protection Service
- UL 217 Single and Multiple Station Smoke Detectors
- UL 218 Fire Pump Controllers
- UL 224 Extruded Insulating Tubing
- UL 228 Door Closers-Holders, and Integral Smoke Detectors
- UL 231 Electrical Power Outlets
- UL 234 Low Voltage Lighting Fixtures for Use in Recreational Vehicles
- UL 244A Solid-State Controls for Appliances
- UL 248-1 Low-Voltage Fuses—Part 1: General Requirements
- UL 248-2 Low-Voltage Fuses—Part 2: Class C Fuses
- UL 248-3 Low-Voltage Fuses—Part 3: Class CA and CB Fuses
- UL 248-4 Low-Voltage Fuses—Part 4: Class CC Fuses
- UL 248-5 Low-Voltage Fuses—Part 5: Class G Fuses
- UL 248-6 Low-Voltage Fuses—Part 6: Class H Non-Renewable Fuses
- UL 248-7 Low-Voltage Fuses—Part 7: Class H Renewable Fuses
- UL 248-8 Low-Voltage Fuses—Part 8: Class J Fuses
- UL 248-9 Low-Voltage Fuses—Part 9: Class K Fuses
- UL 248-10 Low-Voltage Fuses—Part 10: Class L Fuses
- UL 248-11 Low-Voltage Fuses—Part 11: Plug Fuses
- UL 248-12 Low-Voltage Fuses—Part 12: Class R Fuses
- UL 248-13 Low-Voltage Fuses—Part 13: Semiconductor Fuses
- UL 248-14 Low-Voltage Fuses—Part 14: Supplemental Fuses
- UL 248-15 Low-Voltage Fuses—Part 15: Class T Fuses
- UL 248-16 Low-Voltage Fuses—Part 16: Test Limiters
- ANSI/NEMA 250 Enclosures for Electrical Equipment
- UL 250 Household Refrigerators and Freezers
- UL 252 Compressed Gas Regulators
- UL 252A Compressed Gas Regulator Accessories
- UL 260 Dry Pipe and Deluge Valves for Fire-Protection Service
- UL 262 Gate Valves for Fire-Protection Service
- UL 268 Smoke Detectors for Fire Protective Signalling Systems
- UL 268A Smoke Detectors for Duct Application
- UL 291 Automated Teller Systems
- UL 294 Access Control System Units
- UL 296 Oil Burners
- UL 296A Waste Oil-Burning Air-Heating Appliances
- UL 297 Portable Medium-Pressure Acetylene Generators
- UL 298 Portable Electric Hand Lamps
- UL 299 Dry Chemical Fire Extinguishers
- UL 300 Fire Testing of Fire Extinguishing Systems for Protection of Restaurant Cooking Areas
- UL 305 Panic Hardware
- UL 307B Gas Burning Heating Appliances for Manufactured Homes and Recreational Vehicles
- UL 310 Electrical Quick-Connect Terminals
- UL 312 Check Valves for Fire-Protection Service
- UL 325 Door, Drapery, Gate, Louver, and Window Operators and Systems
- UL 330 Gasoline Hose
- UL 331 Strainers for Flammable Fluids and Anhydrous Ammonia
- UL 343 Pumps of Oil-Burning Appliances
- UL 346 Waterflow Indicators for Fire Protective Signaling Systems
- UL 347 High-Voltage Industrial Control Equipment
- UL 351 Electrical Rosettes
- UL 353 Limit Controls
- UL 355 Electric Cord Reels
- UL 360 Liquid Tight Flexible Steel Conduit
- UL 363 Knife Switches
- UL 365 Police Station Connected Burglar Alarm Units and Systems
- UL 372 Primary Safety Controls for Gas- and Oil-Fired Appliances
- UL 378 Draft Equipment
- UL 385 Play Pipes for Water Supply Testing in Fire Protection Service
- UL 391 Solid-Fuel and Combination-Fuel Control and Supplementary Furnaces
- UL 393 Indicating Pressure Gauges for Fire Protection Service
- UL 399 Drinking-Water Coolers
- UL 404 Gauges, Indicating Pressure, for Compressed Gas Service
- UL 407 Manifolds for Compressed Gases
- UL 412 Refrigeration Unit Coolers
- UL 414 Electrical Meter Sockets
- UL 416 Refrigerated Medical Equipment
- UL 427 Refrigerating Units
- UL 429 Electrically Operated Valves
- UL 430 Electric Waste Disposers
- UL 443 Steel Auxiliary Tanks for Oil-Burner Fuel
- UL 444 Communications Cables
- UL 448 Pumps for Fire Protection Service
- UL 452 Antenna Discharge Units
- UL 464 Audible Signal Appliances
- UL 466 Electric Scales
- UL 467 Electrical Grounding and Bonding Equipment
- UL 469 Musical Instruments and Accessories
- UL 471 Commercial Refrigerators and Freezers
- UL 474 Dehumidifiers
- UL 482 Portable Sun/Heat Lamps
- UL 484 Room Air Conditioners
- UL 486A Wire Connectors and Soldering Lugs for Use With Copper Conductors
- UL 486B Wire Connectors for Use With Aluminum Conductors
- UL 486C Splicing Wire Connectors
- UL 486D Insulated Wire Connectors for Use With Underground Conductors
- UL 486E Equipment Wiring Terminals for Use With Aluminum and/or Copper Conductors
- UL 489 Molded-Case Circuit Breakers and Circuit-Breaker Enclosures
- UL 493 Thermoplastic-Insulated Underground Feeder and Branch-Circuit Cables
- UL 495 Power-Operated Dispensing Devices for LP-Gas
- UL 496 Edison-Base Lampholders
- UL 497 Protectors for Communication Circuits
- UL 497A Secondary Protectors for Communication Circuits
- UL 497B Protectors for Data Communication and Fire Alarm Circuits
- UL 498 Attachment Plugs and Receptacles
- UL 499 Electric Heating Appliances
- UL 506 Specialty Transformers
- UL 507 Electric Fans
- UL 508 Electric Industrial Control Equipment
- UL 508C Power Conversion Equipment
- UL 510 Insulating Tape
- UL 511 Porcelain Electrical Cleats, Knobs, and Tubes

- UL 512 Fuseholders
- UL 514A Metallic Outlet Boxes, Electrical
- UL 514B Fittings for Conduit and Outlet Boxes
- UL 514C Nonmetallic Outlet Boxes, Flush-Device Boxes and Covers
- UL 521 Heat Detectors for Fire Protective Signaling Systems
- UL 525 Flame Arresters for Use on Vents of Storage Tanks for Petroleum Oil and Gasoline
- UL 539 Single and Multiple Station Heat Detectors
- UL 541 Refrigerated Vending Machines
- UL 542 Lampholders, Starters, and Starter Holders for Fluorescent Lamps
- UL 544 Electric Medical and Dental Equipment
- UL 551 Transformer-Type Arc-Welding Machines
- UL 555 Fire Dampers
- UL 555S Leakage Rated Dampers for Use in Smoke Control Systems
- UL 558 Industrial Trucks, Internal Combustion Engine-Powered
- UL 561 Floor Finishing Machines
- UL 563 Ice Makers
- UL 565 Liquid Level Gauges and Indicators for Anhydrous Ammonia and LP-Gas
- UL 567 Pipe Connectors for Flammable and Combustible Liquids and LP-Gas
- UL 569 Pigtails and Flexible Hoses
- UL 574 Electric Oil Heater
- UL 583 Electric-Battery-Powered Industrial Trucks
- UL 588 Christmas-Tree and Decorative-Lighting Outfits
- UL 603 Power Supplies for Use With Burglar-Alarm Systems
- UL 609 Local Burglar-Alarm Units and Systems
- UL 621 Ice Cream Makers
- UL 626 2½ Gallon Stored Pressure Water Type Fire Extinguishers
- UL 632 Electrically Actuated Transmitters
- UL 634 Connectors and Switches for Use With Burglar-Alarm Systems
- UL 635 Insulating Bushings
- UL 636 Holdup Alarm Units and Systems
- UL 639 Intrusion-Detection Units
- UL 644 Container Assemblies for LP-Gas
- UL 651 Schedule 40 and 80 Rigid PVC Conduit
- UL 651A Type EB and A Rigid PVC Conduit and HDPE Conduit
- UL 664 Commercial (Class IV) Electric Dry-Cleaning Machines
- UL 668 Hose Valves For Fire Protection Service
- UL 674 Electric Motors and Generators for Use in Hazardous (Classified) Locations
- UL 676 Underwater Lighting Fixtures
- UL 680 Emergency Vault Ventilators and Vault Ventilating Parts
- UL 681 Installation and Classification of Mercantile and Bank Burglar-Alarm Systems
- UL 696 Electric Toys
- UL 697 Toy Transformers
- UL 698 Industrial Control Equipment for Use in Hazardous (Classified) Locations
- UL 705 Power Ventilators
- UL 710 Grease Extractors for Exhaust Ducts
- UL 711 Rating and Fire Testing of Fire Extinguishers
- UL 719 Nonmetallic Sheathed Cables
- UL 726 Oil-Fired Boiler Assemblies
- UL 727 Oil-Fired Central Furnaces
- UL 729 Oil-Fired Floor Furnaces
- UL 730 Oil-Fired Wall Furnaces
- UL 731 Oil-Fired Unit Heaters
- UL 732 Oil-Fired Water Heaters
- UL 733 Oil-Fired Air Heaters and Direct-Fired Heaters
- UL 745-1 Portable Electric Tools
- UL 745-2-1 Particular Requirements of Drills
- UL 745-2-2 Particular Requirements for Screwdrivers and Impact Wrenches
- UL 745-2-3 Particular Requirements for Grinders, Polishers, and Disk-Type Sanders
- UL 745-2-4 Particular Requirements for Sanders
- UL 745-2-5 Particular Requirements for Circular Saws and Circular Knives
- UL 745-2-6 Particular Requirements for Hammers
- UL 745-2-8 Particular Requirements for Shears and Nibblers
- UL 745-2-9 Particular Requirements for Tappers
- UL 745-2-11 Particular Requirements for Reciprocating Saws
- UL 745-2-12 Particular Requirements for Concrete Vibrators
- UL 745-2-14 Particular Requirements for Planers
- UL 745-2-17 Particular Requirements for Routers and Trimmers
- UL 745-2-30 Particular Requirements for Staplers
- UL 745-2-31 Particular Requirements for Diamond Core Drills
- UL 745-2-32 Particular Requirements for Magnetic Drill Presses
- UL 745-2-33 Particular Requirements for Portable Bandsaws
- UL 745-2-34 Particular Requirements for Strapping Tools
- UL 745-2-35 Particular Requirements for Drain Cleaners
- UL 745-2-36 Particular Requirements for Hand Motor Tools
- UL 745-2-37 Particular Requirements for Plate Jointers
- UL 746A Polymeric Materials—Short Term Property Evaluations
- UL 746B Polymeric Materials—Long Term Property Evaluations
- UL 746C Polymeric Materials—Use in Electrical Equipment Evaluations
- UL 746E Polymeric Materials—Industrial Laminates, Filament Wound Tubing, Vulcanized Fibre, and Materials Used in Printed Wiring Boards
- UL 749 Household Dishwashers
- UL 751 Vending Machines
- UL 753 Alarm Accessories for Automatic Water-Supply Control Valves for Fire-Protection Service
- UL 756 Coin and Currency Changers and Actuators
- UL 763 Motor-Operated Commercial Food Preparing Machines
- UL 773 Plug-In Locking-Type Photocontrols for Use With Area Lighting
- UL 773A Nonindustrial Photoelectric Switches for Lighting Control
- UL 775 Graphic Arts Equipment
- UL 778 Motor-Operated Water Pumps
- UL 781 Portable Electric Lighting Units for Use in Hazardous (Classified) Locations
- UL 783 Electric Flashlights and Lanterns for Use in Hazardous Locations, Class I, Group C and D
- UL 791 Residential Incinerators
- UL 795 Commercial-Industrial Gas-Heating Equipment
- UL 796 Printed-Wiring Boards
- UL 797 Electrical Metallic Tubing
- UL 810 Capacitors
- UL 813 Commercial Audio Equipment
- UL 814 Gas-Tube-Sign and Ignition Cable
- UL 817 Cord Sets and Power-Supply Cords
- UL 823 Electric Heaters for Use in Hazardous (Classified) Locations
- UL 826 Household Electric Clocks
- UL 827 Central Stations for Watchman, Fire-Alarm, and Supervisory Services
- UL 834 Heating, Water Supply, and Power Boilers—Electric
- UL 842 Valves for Flammable Fluids
- UL 844 Electric Lighting Fixtures for Use in Hazardous (Classified) Locations
- UL 845 Electric Motor Control Centers
- UL 854 Service Entrance Cable
- UL 857 Electric Busways and Associated Fittings
- UL 858 Household Electric Ranges
- UL 858A Safety-Related Solid-State Controls for Electric Ranges
- UL 859 Personal Grooming Appliance
- UL 860 Pipe Unions for Flammable and Combustible Fluids and Fire Protection Service
- UL 863 Electric Time-Indicating and -Recording Appliances
- UL 864 Control Units for Fire-Protective Signaling Systems
- UL 867 Electrostatic Air Cleaners
- UL 869A Reference Standard for Service Equipment
- UL 870 Wireways, Auxiliary Gutters, and Associated Fittings
- UL 873 Electrical Temperature-Indicating and -Regulating Equipment
- UL 875 Electric Dry Bath Heaters
- UL 877 Circuit Breakers and Circuit-Breaker Enclosure for Use in Hazardous (Classified) Locations
- UL 879 Electrode Receptacles for Gas-Tube Signs
- UL 884 Underfloor Electrical Raceways and Fittings
- UL 886 Electrical Outlet Boxes and Fittings for Use in Hazardous (Classified) Locations
- UL 887 Delayed-Action Timelocks
- UL 891 Dead-Front Electrical Switchboards
- UL 894 Switches for Use in Hazardous (Classified) Locations
- UL 900 Test Performance of Air-Filter Units
- UL 910 Test Method for Fire and Smoke Characteristics of Electrical and Optical Fiber Cables
- UL 913 Intrinsically Safe Apparatus and Associated Apparatus for Use in Class I, II, and III, Division I, Hazardous (Classified) Locations
- UL 916 Energy Management Equipment
- UL 917 Clock-Operated Switches
- UL 921 Commercial Electric Dishwashers
- UL 923 Microwave Cooking Appliances
- UL 924 Emergency Lighting and Power Equipment
- UL 935 Fluorescent-Lamp Ballasts
- UL 943 Ground-Fault Circuit Interrupters
- UL 961 Hobby and Sports Equipment
- UL 964 Electrically Heating Bedding

- UL 969 Marking and Labeling Systems
- UL 977 Fused Power-Circuit Devices
- UL 982 Motor-Operated Food Preparing Machines
- UL 983 Surveillance Cameras
- UL 984 Hermetic Refrigerant Motor-Compressors
- UL 985 Household Fire Warning System Units
- UL 987 Stationary and Fixed Electric Tools
- UL 991 Tests for Safety-Related Controls Employing Solid-State Devices
- UL 998 Humidifiers
- UL 1002 Electrically Operated Valve for Use in Hazardous (Classified) Locations
- UL 1004 Electric Motors
- UL 1005 Electric Flatirons
- UL 1008 Automatic Transfer Switches
- UL 1010 Receptacle-Plug Combinations for Use in Hazardous (Classified) Locations
- UL 1012 Power Supplies
- UL 1017 Electric Vacuum Cleaning Machines and Blower Cleaners
- UL 1018 Electric Aquarium Equipment
- UL 1020 Thermal Cutoffs for Use in Electrical Appliances and Components
- UL 1022 Line Isolated Monitors
- UL 1023 Household Burglar-Alarm System Units
- UL 1026 Electric Household Cooking and Food-Serving Appliances
- UL 1028 Electric Hair-Clipping and -Shaving Appliances
- UL 1029 High-Intensity Discharge Lamp Ballasts
- UL 1030 Sheathed Heater Elements
- UL 1034 Burglary Resistant Electric Locking Mechanisms
- UL 1037 Antitheft Alarms and Devices
- UL 1042 Electric Baseboard Heating Equipment
- UL 1047 Isolated Power Systems Equipment
- UL 1053 Ground-Fault Sensing and Relaying Equipment
- UL 1054 Special-Use Switches
- UL 1058 Halogenated Agent Extinguishing System Units
- UL 1059 Terminal Blocks
- UL 1062 Unit Substations
- UL 1063 Machine-Tool Wires and Cables
- UL 1066 Low-Voltage AC and DC power Circuit Breakers Used in Enclosures
- UL 1069 Hospital Signaling and Nurse Call Equipment
- UL 1072 Medium Voltage Power Cables
- UL 1075 Gas Fired Cooling Appliances for Recreational Vehicles
- UL 1076 Proprietary Burglar-Alarm Units and Systems
- UL 1077 Supplementary Protectors for Use in Electrical Equipment
- UL 1081 Electric Swimming Pool Pumps, Filters and Chlorinators
- UL 1082 Household Electric Coffee Makers and Brewing-Type Appliances
- UL 1083 Household Electric Skillets and Frying-Type Appliances
- UL 1086 Household Trash Compactors
- UL 1087 Molded-Case Switches
- UL 1088 Temporary Lighting Strings
- UL 1090 Electric Snow Movers
- UL 1091 Butterfly Valves for Fire Protection Service
- UL 1093 Halogenated Agent Fire Extinguishers
- UL 1097 Double Insulation Systems for Use in Electrical Equipment
- UL 1203 Explosion-Proof and Dust-Ignition-Proof Electrical Equipment for Use in Hazardous (Classified) Locations
- UL 1206 Electric Commercial Clothes-Washing Equipment
- UL 1207 Sewage Pumps for Use in Hazardous (Classified) Locations
- UL 1230 Amateur Movie Lights
- UL 1236 Electric Battery Chargers
- UL 1238 Control Equipment for Use With Flammable Liquid Dispensing Devices
- UL 1240 Electric Commercial Clothes-Drying Equipment
- UL 1241 Junction Boxes for Swimming Pool Lighting Fixtures
- UL 1242 Intermediate Metal Conduit
- UL 1244 Electrical and Electronic Measuring and Testing Equipment
- UL 1247 Diesel Engines for Driving Centrifugal Fire Pumps
- UL 1248 Engine-Generator Assemblies for Use in Recreational Vehicles
- UL 1254 Pre-Engineered Dry Chemical Extinguishing System Units
- UL 1261 Electric Water Heaters for Pools and Tubs
- UL 1262 Laboratory Equipment
- UL 1270 Radio Receivers, Audio Systems, and Accessories
- UL 1277 Electrical Power and Control Tray Cables With Optional Optical-Fiber Members
- UL 1278 Movable and Wall-or Ceiling-Hung Electric Room Heaters
- UL 1283 Electromagnetic-Interference Filter
- UL 1286 Office Furnishings
- UL 1310 Direct Plug-In Transformer Units
- UL 1313 Nonmetallic Safety Cans for Petroleum Products
- UL 1314 Special-Purpose Containers
- UL 1316 Glass-Fiber-Reinforced Plastic Underground Storage Tanks for Petroleum Products
- UL 1322 Fabricated Scaffold Planks and Stages
- UL 1323 Scaffold Hoists
- UL 1332 Organic Coatings for Steel Enclosures for Outdoor Use Electrical Equipment
- UL 1363 Temporary Power Taps
- UL 1409 Low-Voltage Video Products Without Cathode-Ray-Tube Displays
- UL 1410 Television Receivers and High-Voltage Video Products
- UL 1411 Transformers and Motor Transformers for Use in Audio-, Radio-, and Television-Type Appliances
- UL 1412 Fusing Resistors and Temperature-Limited Resistors for Radio-, and Television-Type Appliances
- UL 1413 High-Voltage Components for Television-Type Appliances
- UL 1414 Across-the-Line, Antenna-Coupling, and Line-by-Pass Capacitors for Radio- and Television-Type Appliances
- UL 1416 Overcurrent and Overtemperature Protectors for Radio- and Television-Type Appliances
- UL 1417 Special Fuses for Radio- and Television-Type Appliances
- UL 1418 Implosion-Protected Cathode-Ray Tubes for Television-Type Appliances
- UL 1419 Professional Video and Audio Equipment
- UL 1424 Cables for Power-Limited Fire-Protective-Signaling Circuits
- UL 1429 Pullout Switches
- UL 1431 Personal Hygiene and Health Care Appliances
- UL 1433 Control Centers for Changing Message Type Electric Signs
- UL 1436 Outlet Circuit Testers and Similar Indicating Devices
- UL 1437 Electrical Analog Instruments, Panelboard Types
- UL 1441 Coated Electrical Sleeving
- UL 1445 Electric Water Bed Heaters
- UL 1446 Systems of Insulating Materials—General
- UL 1447 Electric Lawn Mowers
- UL 1448 Electric Hedge Trimmers
- UL 1449 Transient Voltage Surge Suppressors
- UL 1450 Motor-Operated Air Compressors, Vacuum Pumps and Painting Equipment
- UL 1453 Electric Booster and Commercial Storage Tank Water Heaters
- UL 1459 Telephone Equipment
- UL 1468 Direct-Acting Pressure-Reducing and Pressure-Control Valves for Fire Protection Service
- UL 1472 Solid-State Dimming Controls
- UL 1474 Adjustable Drop Nipples for Sprinkler Systems
- UL 1478 Fire Pump Relief Valves
- UL 1480 Speakers for Fire Protective Signaling Systems
- UL 1481 Power Supplies for Fire Protective Signaling Systems
- UL 1484 Residential Gas Detectors
- UL 1486 Quick Opening Devices for Dry Pipe Valves for Fire-Protection Service
- UL 1492 Audio and Video Equipment
- UL 1557 Electrically Isolated Semiconductor Devices
- UL 1558 Metal-Enclosed Low-Voltage Power Circuit Breaker Switchgear
- UL 1559 Insect-Control Equipment, Electrocuting Type
- UL 1561 Large General Purpose Transformers
- UL 1562 Transformers, Distribution, Dry Type—Over 600 Volts
- UL 1563 Electric Hot Tubs, Spas, and Associated Equipment
- UL 1564 Industrial Battery Chargers
- UL 1565 Wire Positioning Devices
- UL 1567 Receptacles and Switches Intended for Use With Aluminum Wire
- UL 1569 Metal-Clad Cables
- UL 1570 Fluorescent Lighting Fixtures
- UL 1571 Incandescent Lighting Fixtures
- UL 1572 High Intensity Discharge Lighting Fixtures
- UL 1573 Stage and Studio Lighting Units
- UL 1574 Track Lighting Systems
- UL 1577 Optical Isolators
- UL 1581 Reference Standard for Electrical Wires, Cables, and Flexible Cords
- UL 1585 Class 2 and Class 3 Transformers
- UL 1594 Sewing and Cutting Machines
- UL 1598 Luminaries
- UL 1604 Electrical Equipment for Use in Class I and II, Division 2 and Class III Hazardous (Classified) Locations
- UL 1610 Central-Station Burglar-Alarm Units
- UL 1635 Digital Burglar Alarm Communicator System Units
- UL 1637 Home Health Care Signaling Equipment

- UL 1638 Visual Signaling Appliances
- UL 1647 Motor-Operated Massage and Exercise Machines
- UL 1651 Optical Fiber Cable
- UL 1660 Liquid-Tight Flexible Nonmetallic Conduit
- UL 1662 Electric Chain Saws
- UL 1664 Immersion-Detection Circuit-Interrupters
- UL 1666 Standard Test for Flame Propagation Height of Electrical and Optical-Fiber Cables Installed Vertically in Shafts
- UL 1673 Electric Space Heating Cables
- UL 1676 Discharge Path Resistors
- UL 1682 Plugs, Receptacles, and Cable Connectors, of the Pin and Sleeve Type
- UL 1684 Reinforced Thermosetting Resin Conduit
- UL 1690 Data-Processing Cable
- UL 1692 Polymeric Materials—Coil Forms
- UL 1693 Electric Radiant Heating Panels and Heating Panel Sets
- UL 1694 Tests for Flammability of Small Polymeric Component
- UL 1703 Flat Plate Photo Voltaic Modules and Panels
- UL 1711 Amplifiers for Fire Protective Signaling Systems
- UL 1726 Automatic Drain Valves for Standpipe Systems
- UL 1727 Commercial Electric Personal Grooming Appliances
- UL 1730 Smoke Detector Monitors and Accessories for Individual Living Units of Multifamily Residences and Hotel/Motel Rooms
- UL 1738 Venting Systems for Gas-Burning Appliances, Categories II, III, and IV
- UL 1739 Pilot-Operated Pressure-Control Valves for Fire-Protection Service
- UL 1740 Industrial Robots and Robotic Equipment
- UL 1767 Early-Suppression Fast-Response Sprinklers
- UL 1769 Cylinder Valves
- UL 1773 Termination Boxes
- UL 1776 High-Pressure Cleaning Machines
- UL 1778 Uninterruptible Power Supply Equipment
- UL 1786 Nightlights
- UL 1795 Hydromassage Bathtubs
- UL 1812 Ducted Heat Recovery Ventilators
- UL 1815 Nonducted Heat Recovery Ventilators
- UL 1821 Thermoplastic Sprinkler Pipe and Fittings for Fire Protection
- UL 1838 Low Voltage Landscape Lighting Systems
- UL 1863 Communication Circuit Accessories
- UL 1876 Isolating Signal and Feedback Transformers for Use in Electronic Equipment
- UL 1889 Commercial Filters for Cooking Oil
- UL 1917 Solid-State Fan Speed Controls
- UL 1950 Information Technology Equipment Including Electrical Business Equipment
- UL 1951 Electric Plumbing Accessories
- UL 1963 Refrigerant Recovery/Recycling Equipment
- UL 1971 Signaling Devices for the Hearing Impaired
- UL 1977 Component Connectors for Use in Data, Signal, Control and Power Applications
- UL 1981 Central Station Automation Systems
- UL 1993 Self-Ballasted Lamps and Lamp Adapters
- UL 1994 Low-Level Path Marking and Lighting Systems
- UL 1995 Heating and Cooling Equipment
- UL 1996 Duct Heaters
- UL 2006 Halon 1211 Recovery/Recharge Equipment
- UL 2021 Fixed and Location-Dedicated Electric Room Heaters
- UL 2024 Optical Fiber Cable Raceway
- UL 2034 Single and Multiple Station Carbon Monoxide Detectors
- UL 2044 Commercial Closed Circuit Television Equipment
- UL 2061 Adapters and Cylinder Connection Devices for Portable LP-Gas Cylinder Assemblies
- UL 2083 Halon 1301 Recovery/Recycling Equipment
- UL 2085 Insulated Aboveground Tanks for Flammable and Combustible Liquids
- UL 2096 Commercial/Industrial Gas and/or Gas Fired Heating Assemblies with Emission Reduction Equipment
- UL 2097 Reference Standard for Double Insulation Systems for Use in Electronic Equipment
- UL 2106 Field Erected Boiler Assemblies
- UL 2111 Overheating Protection for Motors
- UL 2157 Electric Clothes Washing Machines and Extractors
- UL 2158 Electric Clothes Dryers
- UL 2161 Neon Transformers and Power Supplies
- UL 2250 Instrumentation Tray Cable
- UL 2601-1 Medical Electrical Equipment, Part 1: General Requirements for Safety
- UL 3044 Surveillance Closed Circuit Television Equipment
- UL 3101-1 Electrical Equipment for Laboratory Use; Part 1: General Requirements
- UL 3111-1 Electrical Measuring and Test Equipment; Part 1: General Requirements
- UL 6500 Audio/Video and Musical Instrument Apparatus for Household, Commercial, and Similar General Use
- UL 8730-1 Electrical Controls for Household and Similar Use; Part 1: General Requirements
- UL 8730-2-3 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Ballasts for Tubular Fluorescent Lamps
- UL 8730-2-4 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Thermal Motor Protectors for Motor Compressors or Hermetic and Semi-Hermetic Type
- UL 8730-2-7 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Timers and Time Switches
- UL 8730-2-8 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Electrically Operated Water Valves

Restrictions/Limitations on Recognition:
(1) These standards are approved for equipment or materials intended for use in commercial and industrial power system applications. These standards are not

approved for equipment or materials intended for use in installations that are excluded from the provisions of subpart S in 29 CFR part 1910 by § 1910.302(a)(2).

Note:—Testing and certification of gas operated equipment is limited to equipment for use with “liquefied petroleum gas” (“LPG” or “LP-Gas”)

At the time of preparation of this preliminary notice, some of the test standards for which OSHA currently recognizes UL, and which are listed above, have been withdrawn or replaced by the standards developing organization. Under OSHA policy regarding such withdrawn or replaced test standards, OSHA can no longer recognize the NRTL for the test standards but the NRTL may request recognition for comparable test standards, *i.e.*, other appropriate test standards covering similar types of product testing. However, a number of other NRTLs also are recognized for these withdrawn or replaced standards. As a result, OSHA will publish a separate notice to make the appropriate substitutions for UL and the other NRTLs that were recognized for these standards. However, see footnote (3) at the end of list of standards under the *Expansion of Recognition* section below.

OSHA’s recognition of UL, or any NRTL, for a particular test standard is limited to equipment or materials (*i.e.*, products) for which OSHA standards require third party testing and certification before use in the workplace. Consequently, an NRTL’s scope of recognition excludes any product(s) falling within the scope of a test standard for which OSHA has no NRTL testing and certification requirements.

Many of the Underwriters Laboratories (UL) test standards listed above also are approved as American National Standards by the American National Standards Institute (ANSI). However, for convenience in compiling the list, we use the designation of the standards developing organization (*e.g.*, UL 1004) for the standard, as opposed to the ANSI designation (*e.g.*, ANSI/UL 1004). Under our procedures, an NRTL recognized for an ANSI-approved test standard may use either the latest proprietary version of the test standard or the latest ANSI version of that standard, regardless of whether it is currently recognized for the proprietary or ANSI version. Contact ANSI or the ANSI web site (<http://www.ansi.org>) and click “NSSN” to find out whether or not a test standard is currently ANSI-approved.

Programs and Procedures

The renewal would include UL's continued use of the following supplemental programs and procedures, based upon the criteria detailed in the March 9, 1995 **Federal Register** notice (60 FR 12980, 3/9/95). This notice lists nine (9) programs and procedures (collectively, programs), eight of which an NRTL may use to control and audit, but not actually to generate, the data relied upon for product certification. An NRTL's initial recognition will always include the first or basic program, which requires that all product testing and evaluation be performed in-house by the NRTL that will certify the product. OSHA has already recognized UL for these programs. See <http://www.osha-slc.gov/dts/otpc/nrtl/ul.html>.

Program 2: Acceptance of testing data from independent organizations, other than NRTLs.

Program 3: Acceptance of product evaluations from independent organizations, other than NRTLs.

Program 4: Acceptance of witnessed testing data.

Program 5: Acceptance of testing data from non-independent organizations.

Program 6: Acceptance of evaluation data from non-independent organizations (requiring NRTL review prior to marketing).

Program 7: Acceptance of continued certification following minor modifications by the client.

Program 8: Acceptance of product evaluations from organizations that function as part of the International Electrotechnical Commission Certification Body (IEC-CB) Scheme.

Program 9: Acceptance of services other than testing or evaluation performed by subcontractors or agents.

OSHA developed these programs to limit how an NRTL may perform certain aspects of its work and to permit the activities covered under a program only when the NRTL meets certain criteria. In this sense, they are special conditions that the Agency places on an NRTL's recognition. OSHA does not consider these programs in determining whether an NRTL meets the requirements for recognition under 29 CFR 1910.7. However, these programs help to define the scope of that recognition.

Expansion of Recognition

Additional Sites

UL seeks recognition of the additional sites located in Tokyo, Japan, and in Ontario, Canada, as listed earlier in this notice. In processing UL's requests, OSHA NRTL Program staff performed an on-site review of the facility in

Ontario on January 22–25, 2001, and a similar review of the facility in Tokyo on March 12–15, 2001. In the on-site review reports (see Exhibits 24–1 and 24–2), the program staff recommended a “positive finding,” which means a positive recommendation on the expansion to the Assistant Secretary.

The application information that UL has submitted for these additional sites and the reports demonstrate the testing and certification capabilities at these sites. The sites are wholly owned or controlled by UL. Similar to the recognition of UL's other sites, OSHA's recognition of the additional sites would be limited to performing product testing only to the test standards for which the site has the proper capability and programs, and for which OSHA has recognized UL. As previously mentioned, this treatment is consistent with the recognition that OSHA has granted to other NRTLs that operate multiple sites. In addition, OSHA would permit the sites to use all eight of the “supplemental” programs, listed earlier in this notice, and use of which OSHA already includes under UL's scope of recognition.

Additional Test Standards

UL also seeks recognition for testing and certification of products for demonstration of conformance to the following 64 test standards, and OSHA has determined the standards are “appropriate,” within the meaning of 29 CFR 1910.7(c).

ANSI/ASME—A17.5 Elevators and Escalator Electrical Equipment
ANSI/BHMA—A156.3 Exit Devices
ANSI C12.1 Code for Electricity Meters
ANSI Z21.1 Household Cooking Gas Appliances
ANSI/NFPA 11 Low Expansion Foam and combined Agent Systems
ANSI/NFPA 11A Medium- and High-Expansion Foam Systems
ANSI/NFPA 12 Carbon Dioxide Extinguishing Systems
ANSI/NFPA 12A Halon 1301 Fire Extinguishing Agent Systems
ANSI/NFPA 13 Installation of Sprinkler Systems
ANSI/NFPA 17 Dry Chemical Extinguishing Systems
ANSI/NFPA 20 Centrifugal Fire Pumps
ANSI/NFPA 72 Installation, Maintenance, and Use of Protective Signaling Systems
UL 6A Electrical Rigid Metal Conduit—Aluminum, Bronze, and Stainless Steel
UL 10C Positive Pressure Fire Tests of Door Assemblies
UL 198M Mine-Duty Fuses
UL 307A Liquid Fuel-Burning Heating Appliances for Manufactured Homes and Recreational Vehicles
UL 497C Protectors for Coaxial Communications Circuits
UL 498A Current Taps and Adapters

UL 514D Cover Plates for Flush-Mounted Wiring Devices
UL 536 Flexible Metallic Hose
UL 606 Linings and Screens for Use with Burglar-Alarm Systems
UL 641 Type L Low-Temperature Venting Systems
UL 651B Continuous Length HDPE Conduit
UL 698A Industrial Control Panels Relating to Hazardous (Classified) Locations
UL 789 Indicator Posts for Fire-Protection Service
UL 797A Electrical Metallic Tubing—Aluminum
UL 896 Oil-Burning Stoves
UL 963 Sealing, Wrapping, and Marking Equipment
UL 1425 Cables for Non-Power Limited Fire-Alarm Circuits
UL 1434 Thermistor-Type Devices
UL 1482 Solid-Fuel Type Room Heaters
UL 1640 Portable Power Distribution Equipment
UL 1653 Electrical Nonmetallic Tubing
UL 1655 Community-Antenna Television Cables
UL 1681 Wiring Device Configurations
UL 1686 Pin and Sleeve Configurations
UL 1699 Arc-Fault Circuit-Interrupters
UL 1741 Power Conditioning Units for Use in Residential Photovoltaic Power Systems
UL 1887 Fire Test of Plastic Sprinkler Pipe for Flame and Smoke Characteristics
UL 2017 General Purpose Signaling Devices and Systems⁽¹⁾
UL 2089 Vehicle Battery Adapters⁽²⁾
UL 2125 Motor-Operated Air Compressors for Use in Sprinkler Systems
UL 2127 Inert Gas Clean Agent Extinguishing System Unit
UL 2166 Halocarbon Clean Agent Extinguishing System Units
UL 2200 Stationary Engine Generator Assemblies
UL 2202 Electric Vehicle (EV) Charging System Equipment⁽⁴⁾
UL 2227 Overfilling Prevention Devices
UL 3121–1 Process Control Equipment
UL 3101–2–20 Electrical Equipment for Laboratory Use, Part 2: Laboratory Centrifuges
UL 60950 Information Technology Equipment⁽³⁾
UL 8730–2–6 Automatic Electrical Controls for Household and Similar Use; Part 2: Particular Requirements for Automated Electrical Pressure Sensing Controls Including Mechanical Requirements
UL 8730–2–9 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Temperature Sensing Controls
UL 8730–2–14 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Electric Actuators
UL 60335–1 Safety of Household and Similar Electrical Appliances, Part 1: General Requirements
UL 60335–2–34 Household and Similar Electrical Appliances, Part 2: Particular Requirements for Motor-Compressors
UL 60730–1 Automatic Electrical Controls for Household and Similar Use, Part 1: General Requirements
UL 60730–2–3 Automatic Electrical Controls for Household and Similar Use,

Part 2: Particular Requirements for Thermal Protectors for Ballasts for Tubular Fluorescent Lamps

- UL 60730-2-4 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Thermal Motor Protectors for Motor-Compressors of Hermetic and Semi-Hermetic Type
- UL 60730-2-10 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Electrically Operated Motor Starting Relays
- UL 60730-2-11 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Energy Regulators
- UL 60730-2-12 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Electrically Operated Door Locks
- UL 60730-2-13 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Humidity Sensing Controls
- UL 60730-2-16 Automatic Electrical Controls for Household and Similar Use, Part 2: Particular Requirements for Automatic Electrical Water Level Operating Controls of the Float Type for Household and Similar Applications
- UL 61058-1 Switches for Appliances

(1) Limited to electrical portions only.

(2) This standard is approved for testing and certification of products for use within recreational vehicles and mobile homes.

(3) This standard replaces UL 1950. Upon publication of the final notice for UL's renewal/expansion, the web page of all other NRTLs currently recognized for UL 1950 also will be updated to include UL 60950, due to earlier requests received from some of these other NRTLs for recognition of UL 60950.

(4) The Canadian Standards Association (CSA), another NRTL, had requested recognition for this standard in an expansion application, which OSHA granted on July 3, 2001 (66 FR 35271). However, the standard was mistakenly excluded from the notice but has been added to CSA's scope of recognition.

Preliminary Finding

UL has submitted acceptable requests for renewal and expansion of its recognition as an NRTL. As noted above, in processing these requests, OSHA has performed on-site reviews of certain UL facilities. UL has addressed the discrepancies noted by the assessor following the reviews, and the assessor has included the resolution in the on-site review reports (see Exhibits 24, 24-1, 24-2).

Following a review of the application files, the on-site review reports, and other pertinent information, the NRTL Program staff has concluded that OSHA can grant to UL: (1) the renewal for the 10 sites and the test standards and programs listed above, and (2) the expansion for the additional 2 sites and test standards, also listed above. The staff therefore recommended to the

Assistant Secretary that the applications be preliminarily approved.

Based upon the recommendation of the staff, the Assistant Secretary has made a preliminary finding that Underwriters Laboratories Inc. can meet the requirements as prescribed by 29 CFR 1910.7 for the renewal and expansion of its recognition. This preliminary finding does not constitute an interim or temporary approval of the applications for UL.

OSHA welcomes public comments, in sufficient detail, as to whether UL has met the requirements of 29 CFR 1910.7 for the renewal and expansion of its recognition as a Nationally Recognized Testing Laboratory. Your comment should consist of pertinent written documents and exhibits. To consider it, OSHA must receive the comment at the address provided above (see **ADDRESSES**, no later than the last date for comments (see **DATES** above). Should you need more time to comment, OSHA must receive your written request for extension at the address provided above (also see **ADDRESSES**) no later than the last date for comments (also see **DATES** above). You must include your reason(s) for any request for extension. OSHA will limit an extension to 30 days, unless the requester justifies a longer period. We may deny a request for extension if it is frivolous or otherwise unwarranted. You may obtain or review copies of UL's requests, the on-site review reports, and all submitted comments, as received, by contacting the Docket Office, Room N2625, Occupational Safety and Health Administration, U.S. Department of Labor, at the above address. You should refer to Docket No. NRTL4-93, the permanent record of public information on UL's recognition.

The NRTL Program staff will review all timely comments and, after resolution of issues raised by these comments, will recommend whether to grant UL's renewal and expansion requests. The Assistant Secretary will make the final decision on granting the renewal and expansion and, in making this decision, may undertake other proceedings that are prescribed in Appendix A to 29 CFR Section 1910.7. OSHA will publish a public notice of this final decision in the **Federal Register**.

Notice of Voluntary Termination

With respect to Docket No. NRTL2-93, Entela, Inc., has requested that OSHA withdraw its recognition of the Entela site in Taipei, Taiwan (see Exhibit 22 in Docket NRTL2-93). This withdrawal is effective immediately, and OSHA will take no further action on

it. OSHA recognized this site on May 22, 1997 (62 FR 28066). Under section II.D of Appendix A to 29 CFR 1910.7, OSHA must "inform the public of any voluntary termination by **Federal Register** notice." This action is unrelated to our preliminary finding on the UL renewal and expansion requests. We include it herein only for convenience in processing.

Signed at Washington, DC, March 7, 2002.

John L. Henshaw,

Assistant Secretary.

[FR Doc. 02-6447 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-26-P

DEPARTMENT OF LABOR

Pension and Welfare Benefits Administration

[Application No. D-10912, et al.]

Proposed Exemptions; Wyndham International, Inc. Employee Savings & Retirement Plan

AGENCY: Pension and Welfare Benefits Administration, Labor.

ACTION: Notice of proposed exemptions.

SUMMARY: This document contains notices of pendency before the Department of Labor (the Department) of proposed exemptions from certain of the prohibited transaction restrictions of the Employee Retirement Income Security Act of 1974 (the Act) and/or the Internal Revenue Code of 1986 (the code).

Written Comments and Hearing Requests

All interested persons are invited to submit written comments or requests for a hearing on the pending exemptions, unless otherwise stated in the Notice of Proposed Exemption, within 45 days from the date of publication of this **Federal Register** Notice. Comments and requests for a hearing should state: (1) The name, address, and telephone number of the person making the comment or request, and (2) the nature of the person's interest in the exemption and the manner in which the person would be adversely affected by the exemption. A request for a hearing must also state the issues to be addressed and include a general description of the evidence to be presented at that hearing.

ADDRESSES: All written comments and requests for a hearing (at least three copies) should be sent to the Pension and Welfare Benefits Administration (PWBA), Office of Exemption Determinations, Room N-5649, U.S. Department of Labor, 200 Constitution Avenue, NW., Washington, DC 20210.

Attention: Application No. _____, stated in each Notice of Proposed Exemption. Interested persons are also invited to submit comments and/or hearing requests to PWBA via e-mail or FAX. Any such comments or requests should be sent either by e-mail to: "moffittb@pwba.dol.gov", or by FAX to (202) 219-0204 by the end of the scheduled comment period. The applications for exemption and the comments received will be available for public inspection in the Public Documents Room of the Pension and Welfare Benefits Administration, U.S. Department of Labor, Room N-1513, 200 Constitution Avenue, NW., Washington, DC 20210.

Notice to Interested Persons

Notice of the proposed exemptions will be provided to all interested persons in the manner agreed upon by the applicant and the Department within 15 days of the date of publication in the **Federal Register**. Such notice shall include a copy of the notice of proposed exemption as published in the Federal Register and shall inform interested persons of their right to comment and to request a hearing (where appropriate).

SUPPLEMENTARY INFORMATION: The proposed exemptions were requested in applications filed pursuant to section 408(a) of the Act and/or section 4975(c)(2) of the Code and in accordance with procedures set forth in 29 CFR part 2570, subpart B (55 FR 32836, 32847, August 10, 1990). Effective December 31, 1978, section 102 of Reorganization Plan No. 4 of 1978, 5 U.S.C. App. 1 (1996), transferred the authority of the Secretary of the Treasury to issue exemptions of the type requested to the Secretary of Labor. Therefore, these notices of proposed exemption are issued solely by the Department.

The applications contain representations with regard to the proposed exemptions which are summarized below. Interested persons are referred to the applications on file with the Department for a complete statement of the facts and representations.

Wyndham International, Inc.; Employee Savings & Retirement Plan (the Plan) Located in Dallas, Texas

[Application No. D-10912]

Proposed Exemption

The Department is considering granting an exemption under the authority of section 408(a) of the Act and section 4975(c)(2) of the Code, and in accordance with the procedures set

forth in 29 CFR part 2570, subpart B (55 FR 32836, 32847, August 10, 1990). If the exemption is granted, the restrictions of sections 406(a), 406(b)(2), and 407(a) of the Act and the sanctions resulting from the application of section 4975 of the Code, by reason of section 4975(c)(1)(A) through (D) of the Code, shall not apply to the past acquisition, holding, exercise by the Plan of certain stock purchase rights (the Rights),¹ which were issued by Wyndham International, Inc. (Wyndham) to all shareholders of record, as of September 30, 1999, of certain Wyndham common stock (the Common Stock) pursuant to a rights offering (the Rights Offering), provided that the following conditions were satisfied.

(a) The Plan's acquisition and holding of the Rights in connection with the Rights Offering occurred as a result of an independent act of Wyndham as a corporate entity;

(b) All holders of the Common Stock, including the Plan, were treated in a like manner with respect to all aspects of the Rights Offering; and

(c) All decisions regarding the disposition or exercise of the Rights were made by the individual Plan participants whose accounts in the Plan received the Rights, in accordance with Plan provisions for the individually directed investment of such accounts.

EFFECTIVE DATE: This exemption, if granted, will be effective for the period from November 9, 1999 to December 8, 1999.

Summary of Facts and Representations

1. The Plan is a defined contribution, profit sharing plan with a Code section 401(k) feature. Wyndham, the Plan sponsor, is in the business of buying, selling, leasing, and managing hotels. Wyndham is a Delaware corporation headquartered in Dallas, Texas. The Plan provides for individually directed accounts. As of December 31, 1999, the fair market value of the total assets of the Plan was approximately \$71,963,560. As of May 26, 2000, the Plan had approximately 3,344 participants. The trustee of the Plan is CG Trust Company (the Trustee), located in Chicago, Illinois.

2. Among the assets of the Plan is Wyndham's Class A common Stock (i.e., the Common Stock), which is publicly traded on the New York Stock Exchange (NYSE). The applicant represents that, as of September 30, 1999 (the Record Date), there were issued and outstanding 168,132,832 shares of the

Common Stock. As of that date, the Plan held 487,364 shares of the Common Stock, less than one-half of one percent of all outstanding shares. These shares were held in individual accounts and had been purchased pursuant to participant direction of investment under the terms of the Plan. As of September 29, 1999, the closing price of the Common Stock on the NYSE was \$2.938 per share.

3. As background to the Rights Offering, Wyndham agreed to settle a class action lawsuit filed against it relating to a \$1 billion equity investment in Wyndham's Series B Convertible Preferred Stock. On September 17, 1999, Wyndham entered into a stipulation of settlement Agreement with the other parties to this litigation. On November 1, 1999, the Delaware Chancery Court issued an Order approving the stipulation of Settlement Agreement.

In accordance with the above-described settlement, all holders of the Common Stock, including the Plan, as well as the holders of certain units in partnerships related to Wyndham, were issued, on November 9, 1999, Rights to purchase shares of Wyndham's Series A Convertible Preferred Stock (the Preferred Stock) for a price of \$100 per share. The applicant represents that it filed Form S-3 with the Securities and Exchange Commission, as well as the Prospectus, dated November 8, 1999, for the Rights Offering.

The applicant further represents that the Plan had no control over the terms of the settlement, including the decision to carry out the Rights Offering, and that the Plan was not involved in any capacity in the settlement negotiations. Thus, the Rights Offering was an independent act of Wyndham as a corporate entity, and all holders of the Common Stock, including the Plan, were treated in a like manner with respect to all aspects of the Rights Offering.

4. Pursuant to the Rights Offering, each shareholder of the Common Stock was issued one Right for each share of the Common Stock held as of the Record Date. Each shareholder was entitled to purchase one share of the Preferred Stock for every 57 Rights issued to such shareholder. As previously noted, the Plan held 487,364 shares of the Common Stock as of the Record Date. Consequently, the Plan was issued a total of 487,364 Rights. All Rights were to expire at 5:00 PM, Eastern Standard Time, on December 8, 1999 (the Expiration Date), 30 days after their issuance, unless they were properly exercised, or sold, before that date.

¹ The applicant states that the Rights do not constitute "qualifying employer securities" within the meaning of section 407(d)(5) of the Act.

5. The applicant represents that, in anticipation of the Rights Offering, the Plan was amended, as appropriate, to provide for the handling of the Rights. The Plan was also amended to establish a new Wyndham International, Inc. Series A Convertible Preferred Stock Fund (Preferred Stock Fund), similar to the fund that already held the Common Stock, to hold all shares of Preferred Stock that were purchased.

6. The applicant represents that each Plan participant was notified of the terms of the Rights offering, as well as the number of rights that were to be issued to the individual account of such participant. Each participant received a packet of information that included: (i) A memorandum, dated November 8, 1999, that was specifically designed to instruct participants regarding the Rights Offering; (ii) a Preferred Stock purchase form; and (iii) the Prospectus, dated November 8, 1999, which was also distributed to all other shareholders entitled to participate in the Rights Offering.

7. Each participant was allowed to direct the Trustee to sell or exercise the Rights allocated to the participant's account. In order to exercise the Rights, each shareholder was required to properly fill out, execute, and deliver a subscription warrant, along with full payment of the \$100 per share purchase price, to ChaseMellon Shareholder Services, LLC (ChaseMellon), the subscription agent, before the Expiration Date.

At the time of the Rights Offering, contributions could be invested, at the election of the participant, in one or more of the following investments: (i) CIGNA Guaranteed Long-Term Account; (ii) CIGNA Charter Large Company Stock Index Fund; (iii) Fidelity Puritan Account; (iv) Franklin Small Cap Growth A Account; (v) Franklin Mutual Qualified A Account; (vi) Wyndham International Common Stock Fund; (vii) Fidelity Advisor Growth Opportunities Account; (viii) INVESCO Dynamics Account; (ix) CIGNA Charter Small Company Stock Value I Fund; and (x) CIGNA Charter Foreign Stock II Fund. As set forth in the memorandum distributed to participants, a participant who elected to exercise his or her Rights was to authorize CIGNA Retirement & Investment Services (CIGNA), the Plan's third party administrator, to raise the purchase price for the Preferred Stock from the first six funds listed above. If insufficient, the participant was to authorize CIGNA to raise the amount from the next available fund in which the participant's account was invested.

The applicant represents that all decisions regarding the disposition or

exercise of the Rights were made by the individual Plan participants whose accounts in the Plan received the Rights, in accordance with Plan provisions for the individually directed investment of such accounts. The Board of Directors made no recommendation about whether an individual shareholder should exercise any Rights. Moreover, no shareholder was required to exercise any Rights or otherwise take any action in response to the Rights Offering.

8. Beginning on November 16, 1999, the Trustee attempted to sell, in the over-the-counter (OTC) market, any unexercised Rights that were allocated to the account of a participant. Prior to expiration, the Rights were to be transferred or sold through a stockbroker or ChaseMellon. However, no market developed for the Rights.

Wyndham did not charge any fee or sales commission to issue the Rights or to issue the Preferred Stock to a shareholder who exercised the Rights. Shareholders who exercised Rights through a broker or other holder of their shares were responsible for paying any fees that person may have charged. The shareholder was also to be responsible for any fees or sales commissions that were applicable to a sale of any of the Rights.

9. The applicant represents that the following is a summary of the Rights Offering. A total of 31 participants, who each had at least 57 Rights issued to his or her account, elected to exercise their Rights to purchase a total of 174 shares of Preferred Stock for the Plan.² The rest of the Rights expired without value, since no market developed for the Rights.

The applicant also stated that no market has ever developed for the Preferred Stock.³ Upon completion of the Rights Offering, the beneficial ownership of individual shareholders of the Common Stock who did not exercise their Rights declined when compared to other holders of the Common Stock or limited partnership units who did exercise their Rights. This result occurred because the Preferred Stock was convertible into Common Stock and, therefore, represented dilution of

the ownership of Common Stock shareholders.

10. In summary, the applicant represents that the subject transactions satisfied the criteria for an exemption under section 408(a) of the Act for the following reasons: (1) The Plan's acquisition and holding of the Rights in connection with the Rights Offering occurred as a result of an independent act of Wyndham as a corporate entity; (2) all holders of the Common Stock, including the Plan, were treated in a like manner with respect to all aspects of the Rights Offering; (3) all decisions regarding the disposition or exercise of the Rights were made by the individual Plan participants whose accounts in the Plan received the Rights, in accordance with Plan provisions for the individually directed investment of such accounts; and (4) the Plan held less than one-half of one percent of all the Common Stock outstanding as of the Record Date.

For Further Information Contact:

Ms. Karin Weng of the Department, telephone (202) 693-8540. (This is not a toll-free number.)

Holt, Fleck & Free P.A. Profit Sharing Plan (the Plan) Located in Noblesville, Indiana

[Application No. D-11000]

Proposed Exemption

The Department is considering granting an exemption under the authority of section 408(a) of the Act and section 4975(c)(2) of the Code and in accordance with the procedures set forth in 29 CFR part 2570, subpart B (55 FR 32836, 32847, August 10, 1990). If the exemption is granted the restrictions of sections 406(a) and 406(b)(1) and (b)(2) of the Act and the sanctions resulting from the application of section 4975 of the Code, by reason of section 4975(c)(1) (A) through (E) of the Code, shall not apply to the sale (the Sale) by the Plan to a Plan fiduciary (the Applicant) of two parcels of improved real property (the Parcels). This exemption is conditioned upon the adherence to the material facts and representations described herein and upon the satisfaction of the following requirements:

(a) All terms and conditions of the Sale are at least as favorable to the Plan as those that the Plan could obtain in an arm's-length transaction with an unrelated party;

(b) The Sales price is the greater of \$165,000 or the fair market value of the Parcels as of the date of the Sale;

(c) The fair market value of the Parcels has been determined by an independent, qualified appraiser;

² The applicant states that the Preferred Stock is a "qualifying employer security" within the meaning of section 407(d)(5) of the Act. However, the Department expresses no opinion herein as to whether the Preferred Stock is a "qualifying employer security" under section 407(d)(5).

³ The applicant represents that subsequent sales of the Preferred Stock will be done in accordance with the conditions of section 408(e) of the Act and the regulations thereunder [see 29 CFR 2550.408(e)]. However, the Department expresses no opinion herein as to whether any sales of the Preferred Stock comply with section 408(e) and the regulations thereunder.

(d) The Sale is a one-time transaction for cash; and

(e) The Plan does not pay any commissions, costs or other expenses in connection with the Sale.

Summary of Facts and Representations

1. Holt, Fleck & Romine, the sponsor of the Plan, is a law firm located in Noblesville, Indiana. The Plan is a profit sharing pension plan, which, as of May 30, 2001, had 15 participants. The Applicant, Steven Holt, the sponsor of the Plan, proposes to purchase the Parcels from the Plan. The Plan's assets have an aggregate fair market value of \$921,549.

2. In September 1992, the Applicant purchased the Parcels from Hamilton General Corporation, an unrelated third party, for \$145,000. At the time of the acquisition, the Parcels represented 53% of Plan assets. The Parcels have an estimated fair market value of \$165,000 and constitute approximately 18% of the total value of Plan assets.

3. The Applicant represent that the Sale is in the interests of the Plan, and its participants and beneficiaries. The Applicant is seeking to purchase the Parcels from the Plan for cash, thus allowing the Plan to be in a more liquid financial status. There will be no commissions, costs or other expenses incurred by the Plan in connection with the Sale.

4. The Parcels consist of:

A 5,412 square foot parcel of improved real property located at 107 South 8th Street, Noblesville, Indiana (107 South); and

A 4,356 square foot parcel of improved real property located at 123 South 8th Street, Noblesville, Indiana (123 South). The Parcels have generated a minimal rate of return during the Plan's holding of the Parcels.⁴

5. The Parcels were appraised on July 16, 2001, by Therese Lattanzio and Stephen L. Cobb (the Appraisers) for Real Property Evaluations, Inc. located in Indianapolis, Indiana. Both Appraisers are Indiana state Certified General Appraisers. The Appraisers are independent of the Applicant.

The Appraisers determined that the best use and highest value of the Parcels was associated with valuing the Parcels in accordance with the so-called direct sales comparison method. In this

method, sales of similar use land in the market area are compared to the subject to arrive at an indication of value. In arriving at final value conclusions, factors such as rights conveyed, financing terms, sale conditions, market conditions, location, and physical characteristics are taken into consideration. Therefore, based on the valuation procedure, the fair market value of the Parcels was determined as follows: (i) 107 South = \$110,000; and (ii) 123 South = \$55,000. Accordingly, the total fair market value of the Parcels is \$165,000 as of July 16, 2001 (\$110,000 + \$55,000 = \$165,000). The Plan will receive an amount equal to the greater of: (i) \$165,000; or (ii) The fair market value of the Parcels at the time of the Sale.

6. In summary, the Applicant represent that the subject transaction satisfies the statutory criteria contained in section 408(a) of the Act and section 4975(c)(2) of the Code for the following reasons:

(a) The Sale will be a one-time transaction for cash;

(b) The Plan will not pay any commissions, costs or other expenses in connection with the Sale; and

(c) The Plan will receive an amount equal to the greater of:

(i) \$165,000; or (ii) The fair market value of the Parcels at the time of the Sale.

Notice to Interested Persons: Notice of the proposed exemption shall be given to all interested persons in the manner agreed upon by the Applicant and Department within 15 days of the date of publication in the **Federal Register**. Comments and requests for a hearing are due forty-five (45) days after publication of the notice in the **Federal Register**.

For Further Information Contact:

Khalif Ford of the Department, telephone (202) 693-8540 (this is not a toll-free number).

General Information

The attention of interested persons is directed to the following:

(1) The fact that a transaction is the subject of an exemption under section 408(a) of the Act and/or section 4975(c)(2) of the Code does not relieve a fiduciary or other party in interest or disqualified person from certain other provisions of the Act and/or the Code, including any prohibited transaction provisions to which the exemption does not apply and the general fiduciary responsibility provisions of section 404 of the Act, which, among other things, require a fiduciary to discharge his duties respecting the plan solely in the interest of the participants and beneficiaries of the plan and in a

prudent fashion in accordance with section 404(a)(1)(b) of the Act; nor does it affect the requirement of section 401(a) of the Code that the plan must operate for the exclusive benefit of the employees of the employer maintaining the plan and their beneficiaries;

(2) Before an exemption may be granted under section 408(a) of the Act and/or section 4975(c)(2) of the Code, the Department must find that the exemption is administratively feasible, in the interests of the plan and of its participants and beneficiaries, and protective of the rights of participants and beneficiaries of the plan;

(3) The proposed exemptions, if granted, will be supplemental to, and not in derogation of, any other provisions of the Act and/or the Code, including statutory or administrative exemptions and transitional rules. Furthermore, the fact that a transaction is subject to an administrative or statutory exemption is not dispositive of whether the transaction is in fact a prohibited transaction; and

(4) The proposed exemptions, if granted, will be subject to the express condition that the material facts and representations contained in each application are true and complete, and that each application accurately describes all material terms of the transaction which is the subject of the exemption.

Signed at Washington, DC, this 13th day of March, 2002.

Ivan Strasfeld,

*Director of Exemption Determinations,
Pension and Welfare Benefits Administration,
Department of Labor.*

[FR Doc. 02-6431 Filed 3-15-02; 8:45 am]

BILLING CODE 4510-29-M

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45536; File No. SR-Amex-2002-14]

Self-Regulatory Organizations; Notice of Filing and Immediate Effectiveness of Proposed Rule Change by the American Stock Exchange LLC To Extend the eQPRIORITY Pilot Program for Six Months

March 11, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² notice is hereby given that on March 4, 2002, the American Stock Exchange LLC ("Amex" or "Exchange") filed with the

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

⁴ The Department expresses no opinion herein as to whether the acquisition and the holding of the Parcels by the Plan violated section 404(a) of the Act. Section 404(a) of the Act requires, among other things, that a fiduciary of a plan act prudently, solely in the interest of the plan's participants and beneficiaries, and for the exclusive purpose of providing benefits to participants and beneficiaries when making investment decisions on behalf of the plan.

Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by Amex. Amex has designed the proposed rule change as "non-controversial" under Rule 19b-4(f)(6),³ thus rendering it immediately effective. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

Amex proposes to extend for an additional six months Commentary .03 to Amex Rule 126 to continue a pilot program for processing electronically transmitted orders for the common stock of business corporations admitted to dealings on the Exchange ("eQPrioritysm"). The text of the proposed rule change is available at the Office of the Secretary of the Exchange and from the Commission's Public Reference Room.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, Amex included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. Amex has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

On September 12, 2000, the Commission approved Amex's eQPriority initiative on a six-month pilot basis.⁴ The pilot program was extended for six months in March 2001⁵ and again in August 2001.⁶ Amex now seeks to extend the pilot for an additional six-month period.

eQPriority is intended to encourage persons to route marketable electronic orders to the Exchange by assuring them that orders sent to the specialist

electronically will be filled either: (i) At the Amex Published Quote ("APQ") up to the displayed size at the time the order is announced, or (ii) at an improved price. Amex believes that the program provides orders for stocks sent to the floor electronically with the optimal combination of speed, certainty of execution, and price improvement opportunities. eQPriority applies only to orders for common stock admitted to dealings; it is not available for orders for options, Exchange Traded Funds, or other Amex-listed securities. It also does not apply to openings and reopenings and to block trades executed at a "clean-up" price pursuant to Amex Rule 155. The eQPriority pilot is scheduled to expire on March 12, 2002.

eQPriority works in the following manner. Once the specialist announces the electronic order, members may not withdraw or modify bids and offers incorporated into the APQ on the opposite side of the market from the incoming order *except* to provide price improvement. When an eQPriority order is executed in part at an improved price, the remainder of the order is executed at the APQ up to the number of shares then available (*i.e.*, the size of the APQ at the time the order was announced, less any shares that provided price improvement). The eQPriority order does not have to match with any other trading interest on the same side of the market. In the event that an eQPriority order is larger than the APQ at the time the order is announced, the order is filled up to the size of the APQ according to the eQPriority procedures, and the unexecuted balance is filled according to the Exchange's customary auction market processes.

The purpose of eQPriority is to provide incoming electronic orders with an execution at the displayed offer (or lower) in the case of an electronic buy order, or at the displayed bid (or higher) in the case of an electronic sell order. eQPriority is not intended to allow an incoming electronic order to obtain priority over orders that already have established priority in the market. Thus, an eQPriority order does not have priority over bids and offers that were announced prior to the time that the eQPriority order is represented. This arises only in situations where the market is quoted at the minimum fractional variation and is best illustrated by an example. Assume the market is quoted 20.00 to 20.01, 5,000 × 5,000, and the bid represents a limit order on the book. Further assume that the specialist announces an eQPriority order to buy 1,000 and that a broker in the crowd is willing to sell 1,000 at 20. In this example, the limit order to buy

on the book had established a bid of 20 prior to the representation of the eQPriority order. The booked limit order, consequently, would buy the 1,000 shares sold by the broker at 20, and the eQPriority order would be filled at 20.01.

2. Statutory Basis

Amex believes that the proposed rule change is consistent with section 6(b) of the Act⁷ in general and furthers the objectives of section 6(b)(5)⁸ in particular in that it is designed to prevent fraudulent and manipulative acts and practices; to promote just and equitable principles of trade; to remove impediments to and perfect the mechanism of a free and open market and a national market system; and, in general, to protect investors and the public interest. Amex also believes that the proposed rule change is not designed to permit unfair discrimination between customers, issuers, brokers, and dealers.

B. Self-Regulatory Organization's Statement on Burden on Competition

Amex has stated that the proposed rule change would impose no burden on competition.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

No written comments were solicited or received with respect to the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Amex has stated that, because the proposed rule change does not (i) significantly affect the protection of investors or the public interest; (ii) impose any significant burden on competition; and (iii) become operative for 30 days from the date on which it was filed (or such shorter time as the Commission may designate if consistent with the protection of investors and the public interest), it has become effective pursuant to section 19(b)(3)(A) of the Act⁹ and Rule 19b-4(f)(6) thereunder.¹⁰

Amex has requested that the Commission waive the 30-day pre-operative period under Rule 19b-4(f)(6)(iii). The Commission finds that waiving the pre-operative period is consistent with the protection of investors and the public interest. The

³ 17 CFR 240.19b-4(f)(6).

⁴ See Securities Exchange Act Release No. 43284 (September 12, 2000), 65 FR 57410 (September 22, 2000).

⁵ See Securities Exchange Act Release No. 44049 (March 7, 2001), 66 FR 14947 (March 14, 2001).

⁶ See Securities Exchange Act Release No. 44702 (August 15, 2001), 66 FR 43925 (August 21, 2001).

⁷ 15 U.S.C. 78f(b).

⁸ 15 U.S.C. 78f(b)(5).

⁹ 15 U.S.C. 78s(b)(3)(A).

¹⁰ 17 CFR 240.19b-4(f)(6).

Commission believes that the existing eQPriority pilot provides beneficial services to investors. Acceleration of the operative date will allow the pilot program to continue without interruption and ensure that the benefits of the program do not lapse.

Accordingly, the Commission waives the 30-day pre-operative period, and the proposed rule change may become operative immediately.¹¹

Rule 19b-4(f)(6) also requires the self-regulatory organization to provide the Commission written notice of its intent to file the proposed rule change at least five business days before doing so (or such shorter time as designated by the Commission). Amex also has requested that the Commission waive this five-day pre-filing requirement. For the same reasons that it is waiving the 30-day pre-operative period, the Commission also waives the five-day pre-filing period.

At any time within 60 days of the filing of the proposed rule change, the Commission may summarily abrogate such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW, Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the Exchange. All submissions should refer to File No. SR-Amex-2002-14 and should be submitted by April 8, 2002.

¹¹ For purposes only of accelerating the operative date of this proposal, the Commission has considered the proposed rule's impact on efficiency, competition, and capital formation. See 15 U.S.C. 78c(f).

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.¹²

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6451 Filed 3-15-02; 8:45 am]

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SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45537; File No. SR-BSE-2002-02]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change and Amendment No. 1 by the Boston Stock Exchange, Inc. to Delete References to Fractional Pricing From BSE Rules

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on February 15, 2002, the Boston Stock Exchange, Inc. ("BSE" or "Exchange") filed with the Securities and Exchange Commission ("Commission" or "SEC") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. On March 1, 2002, the BSE amended the proposed rule change.³ The Commission is publishing this notice to solicit comments on the proposed rule change, as amended, from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The Exchange proposes to amend its Rules to delete all references to fractional pricing increments in accordance with the decimals conversion in the equity marketplace. The text of the proposed rule change is available at the BSE and at the Commission.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these

statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and the Statutory Basis for, the Proposed Rule Change

1. Purpose

The purpose of the proposed rule change is to amend the following Rules to eliminate all references to fractional pricing increments in relation to equity securities: Chapter II, Section 41; Chapter XXIV, Section 5, Interpretations and Policies, Paragraph .10; Chapter XXIV-B, Section 5, Interpretations and Policies, Paragraph .01(e), and Paragraph .05; and Chapter XXXI, Section 3.

2. Statutory Basis

The BSE believes that the proposed rule change is consistent with section 6(b)(5) of the Act,⁴ in that it is designed to foster cooperation and coordination with persons engaged in regulating securities transactions, to remove impediments to and perfect the mechanism of a free and open market and a national market system and, in general, to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

No written comments were either solicited or received.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the BSE consents, the Commission will:

A. By order approve such proposed rule change, or

¹² 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ See February 28, 2002 letter from John A. Boese, Assistant Vice President, Legal and Regulatory, BSE to Alton Harvey, Chief, Office of Market Watch, Division of Market Regulation, SEC ("Amendment No. 1"). In Amendment No. 1, the BSE asked that the proposed rule change be considered pursuant to Section 19(b)(2) of the Act. 15 U.S.C. 78s(b)(2).

⁴ 15 U.S.C. 78f(b)(5).

B. Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the BSE. All submissions should refer to file number SR-BSE-2002-02 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁵

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6454 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45542; File No. SR-CBOE-2001-65]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by the Chicago Board Options Exchange Inc. To Permit a Single Response From Market Makers to a Request To Execute a Large Order

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² notice is hereby given that on December 17, 2001, the Chicago Board Options Exchange, Inc. ("CBOE" or "Exchange") filed with the Securities and Exchange Commission ("Commission"), the proposed rule change as described in

Items I, II, and III below, which Items have been prepared by the CBOE. The CBOE filed an amendment to the proposed rule change on March 6, 2002.³ The Commission is publishing this notice to solicit comments on the proposed rule change, as amended, from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The CBOE proposes to amend CBOE Rule 8.7 to permit a single response from market makers to a request to execute a large order. The text of the proposed rule change is set forth below. Additions are in italics.

CHAPTER VIII

Market-Makers, Trading Crowds and Modified Trading Systems Section A: Market-Makers

Rule 8.7 Obligations of Market Makers

(a)-(c) No change.

...Interpretations and Policies:

.01-.10 No change.

.11 *The obligation of Market-Makers to make competitive markets under Rule 8.7 does not preclude members in a trading crowd from discussing a request for a market that is greater than the RAES order eligibility size for that option class, for the purpose of making a single bid (offer) based upon the aggregate of individual bids (offers) by members in the trading crowd, but only when the member representing the order asks for a single bid (offer). Whenever a single bid (offer) pursuant to this paragraph is made, such bid (offer) shall be a firm quote and each member of the trading crowd participating in the bid (offer) shall be obligated to fulfill his portion of the single bid (offer) at the single price.*

II. Self-Regulatory Organization's Statement of the Purpose of and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the CBOE included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements

may be examined at the places specified in Item IV below. The CBOE has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

The CBOE is submitting the proposed rule change pursuant to subparagraph IV.B.j of the Commission's September 11, 2000 Order,⁴ which requires that certain options exchanges, including the CBOE, adopt new, or amend existing, rules to make express any practice or procedure "whereby market makers trading any particular option class determine by agreement the spreads or option prices at which they will trade any option class * * *." Although market makers compete against each other and, when applicable, against the Designated Primary Market Maker ("DPM"), Lead Market Maker, or Supplemental Market Maker ("SMM"), the proposed new Interpretation and Policy .11 to CBOE Rule 8.7 would expressly provide for a limited situation where the CBOE believes that market makers necessarily are required to coordinate with each other.⁵ Specifically, proposed Interpretation and Policy .11 to CBOE Rule 8.7 would permit market makers to coordinate in the limited situation where a member requests a single bid or offer from the trading crowd for an order that is greater in size than the Exchange's Retail Automatic Execution System ("RAES") order eligibility size for that option class, as determined by the Exchange's appropriate Floor Procedure Committee.

When a request to buy or sell a large number of options is submitted to a trading crowd, the CBOE believes that it is usually the case that the customer on whose behalf the request is made wants to know promptly at what single price all of the options represented by the request could be bought or sold. In the exercise of his fiduciary duty, the member representing such a large order is permitted to request a jointly made single bid or offer to ensure that his

³ See letter from Patrick Sexton, Assistant General Counsel, CBOE, to Deborah Flynn, Assistant Director, Division of Market Regulation ("Division"), dated March 4, 2002 ("Amendment No. 1"). Amendment No. 1 deletes a footnote from the original filing that stated that a member would be viewed as having requested a single bid or offer if the member expressed to a trading crowd that generally he or she expected a single bid or offer for any order of greater than the RAES order eligibility size, unless he or she requested otherwise in a specific circumstance.

⁴ See Order Instituting Public Administrative Proceedings Pursuant to Section 19(h)(1) of the Securities Exchange Act of 1934, Making Findings and Imposing Remedial Sanctions. Securities Exchange Act Release No. 43268 (September 11, 2000).

⁵ As set forth in CBOE Rules 8.80 and 8.85, respectively, the term "market-makers" includes DPMs and each DPM is obligated to fulfill all of the obligations of a market-maker under CBOE rules, in addition to fulfilling the specific obligations of a DPM.

⁵ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

customer's order is completely filled at the best price. Without asking for such a joint response, the member would assume a risk that the market would move substantially as the member attempts to execute the whole order in pieces against individual market makers at different prices.⁶

Proposed Interpretation and Policy .11 to CBOE Rule 8.7.11 would allow CBOE market makers to respond to a member's request for a quick and certain market. The proposed rule change would permit market makers jointly to discuss a request from a member for a single order that is greater in size than the RAES order eligibility size for that option class, in order to provide a single bid or offer, based upon the aggregate of individual bids or offers by members in the trading crowd. Such coordination would only be permitted in situations where the member representing the order requests a single bid or offer. When a single bid or offer made in response to a request results in the order being executed, the order will be apportioned among the market makers who participated in making the single bid or offer according to the number of contracts each market participant committed to trading, and each market maker shall be obligated to fulfill his portion of the single bid or offer at the single price.⁷

The CBOE believes that proposed Interpretation and Policy .11 to CBOE Rule 8.7 would enhance competition among markets. CBOE's market makers must be able to respond to requests for a single large order from a member in the face of competition from other exchanges that have specialists who are better able to provide a single response to large bids and offers. Moreover, because proposed Interpretation and Policy 8.7.11 would allow CBOE market makers to respond to a specific request, the CBOE believes it would enhance the ability of the Exchange to respond to requests for immediate executions at disseminated prices.

⁶ Without asking for a joint response, a member may not know until it is too late whether he will have satisfied the customer's entire order if he fills the order in pieces against individual market-makers at different prices. The CBOE believes that a member who does not ask for a joint response takes a risk that the market will move substantially as the member executes the order in parts against different market-makers at different prices against whom he must mark up different order tickets or against whom he must make separate inputs into his electronic trading unit.

⁷ The Exchange has submitted another proposed rule change (SR-CBOE-2002-08) relating to allocation of trades, including trades pursuant to proposed Interpretation and Policy .11 to CBOE Rule 8.7.11.

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with Section 6(b) of the Act⁸ in general and furthers the objectives of Section 6(b)(5)⁹ in particular in that it is designed to promote just and equitable principles of trade, remove impediments to a free and open market and a national market system, and protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The proposed rule change, as amended, would provide for limited joint participation among competing CBOE market makers in a trading crowd in certain circumstances. The Exchange believes this limited joint participation is justified by the benefits to the marketplace from this proposal. According to the Exchange, the effect of this aggregate response proposal would be to allow the market maker trading crowds to compete more effectively for order flow with specialists from other options exchanges by providing enhanced opportunities for best execution of customer orders on the CBOE. As a result, the Exchange believes the limited joint activity described in this rule proposal is justified by and furthers the objectives of Section 11A(a)(1)(C)(ii) of the Act¹⁰ by assuring fair competition among markets. The Exchange believes that the proposed rule also is consistent with and furthers the objectives of Section 6(b)(5) of the Act¹¹ in that it is designed to remove impediments to a free and open market and protecting investors and the public interest.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

No written comments were solicited or received with respect to the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the CBOE consents, the Commission will:

⁸ 15 U.S.C. 78f(b).

⁹ 15 U.S.C. 78f(b)(5).

¹⁰ 15 U.S.C. 78k-1(a)(1)(C)(ii).

¹¹ 15 U.S.C. 78f(b)(5).

(A) By order approve such proposed rule change, or

(B) Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change, as amended, is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filings will also be available for inspection and copying at the principal office of the CBOE. All submissions should refer to the File No. SR-CBOE-2001-65 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.¹²

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6456 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45538; File No. SR-CSE-2002-02]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by The Cincinnati Stock Exchange, Incorporated To Amend Trading Rules To Eliminate References to Fractional Price Variations

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on March 4, 2002, The Cincinnati Stock Exchange, Incorporated ("CSE" or "Exchange") filed with the Securities and Exchange

¹² 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The CSE proposes to activate the provisions of CSE Rules 11.3(a) and (c) to eliminate Rules 11.3(a) and (c) upon the completion of decimal conversion. The text of the proposed rule change is below. Proposed deletions are in brackets.

Rule 11.3 Price Variations

[(a) Bids or offers in stocks traded on the Exchange at or above \$1.00 per share shall not be made at a smaller variation than $\frac{1}{8}$ of \$1.00 per share; in stocks below \$1.00 but at or above $\frac{1}{2}$ of \$1.00 per share, at a smaller variation than $\frac{1}{4}$ of \$1.00; in stocks below $\frac{1}{2}$ of \$1.00 per share, at a smaller variation than $\frac{1}{32}$ of \$1.00 per share; and in bonds at a smaller variation than $\frac{1}{8}$ of 1% of the principal amount, except in the case of a dually or multiply-traded security where the principal exchange shall have a different rule or when the Board of Trustees of the Exchange shall provide otherwise. (Rule 11.3(a) will be eliminated upon completion of decimal conversion.)]

[(b)] Bids or offers in stocks traded on the Exchange shall not be made at a smaller variation than \$.01 per share; and in bonds at a smaller variation than $\frac{1}{8}$ of 1% of the principal amount.

[(c) Notwithstanding (b) above, bids and offers in stocks not participating in the decimal pilot program and not converted to decimal pricing at or above \$1.00 per share must be made in fractions at a minimum variation of $\frac{1}{16}$ per share. The minimum variation of .01 described in (b) above is applicable to stocks that have been converted to decimal pricing. (Rule 11.3(c) will be eliminated upon completion of the decimal conversion.)]

* * * * *

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the self-regulatory organization included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at

the places specified in Item IV below. The self-regulatory organization has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

The CSE proposes to eliminate references to fractional price variations in stocks traded on the Exchange. In implementing the conversion to decimal pricing, the Exchange added provisions to Rules 11.3(a) and (c) that called for the elimination of said rules upon completion of the decimal conversion process.³ With decimal pricing now fully implemented, the Exchange is now activating the previously approved clauses that eliminate 11.3(a) and (c). With regard to all equity securities, Rule 11.3 will reflect only decimal pricing upon approval of this proposed rule change.

2. Statutory Basis

The CSE believes that the proposed rule change is consistent with Section 6(b) of the Act⁴ in general and furthers the objectives of Section 6(b)(5)⁵ in particular. The CSE believes the proposed rule change is consistent with Section 6(b)(5)⁶ in that it is designed to promote just and equitable principles of trade and to remove impediments to and perfect the mechanism of a free and open market and a national market system, and, in general, to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The CSE does not believe that the proposed rule change will impose any inappropriate burden on competition.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

No comments were solicited or received in connection with the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal**

³ See Securities Exchange Act Release No. 43408 (October 3, 2000), 65 FR 60708 (October 12, 2000) (order approving CSE Rules that accommodate the implementation of decimal pricing).

⁴ 15 U.S.C. 78f(b).

⁵ 15 U.S.C. 78f(b)(5).

⁶ 15 U.S.C. 78f(b)(5).

Register or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the Exchange consents, the Commission will:

A. By order approve such proposed rule change, or

B. Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying at the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the CSE. All submissions should refer to file No. SR-CSE-2002-02 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁷

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6455 Filed 3-15-02; 8:45 am]

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SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45540; File No. SR-DTC-2001-16]

Self-Regulatory Organizations; The Depository Trust Company; Notice of Filing of Proposed Rule Change Relating to Technical Language Changes to Certain DTC Rules

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934

⁷ 17 CFR 200.30-3(a)(12).

("Act"),¹ notice is hereby given that on August 31, 2001, The Depository Trust Company ("DTC") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which items have been prepared primarily by DTC. The Commission is publishing this notice to solicit comments on the proposed rule change from interested parties.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The proposed rule change consists of technical language changes to DTC Rules 1, 18, 27, and 28. The language changes concern officer titles and the methods of amending DTC's procedures, services guides, and regulations.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, DTC included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. DTC has prepared summaries, set forth in sections (A), (B), and (C) below, of the most significant aspects of these statements.

(A) Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

The purpose of the proposed rule change is to modify DTC's Rules to eliminate references to officer titles that are obsolete and to clarify the method by which DTC's procedures, services guides, and regulations can be amended. The proposed rule change will also expand the term "procedures," as defined under Rule 1, to include service guides and regulations.

Rules 18 allows certain DTC officers and directors to waive or suspend rules and procedures and Rule 28 allows certain officers and directors to act under delegated authority from the board of directors on behalf of DTC. The proposed rule change would delete references to "Executive Vice President" and "Senior Vice President" as officers of DTC and add a reference to "Managing Director." At present, Rule 27 allows the board of directors to delegate authority to the chairman of the board to prescribe procedures for DTC. Under the proposed rule change, DTC's

board also may extend this authority to any DTC officer referenced in the board's delegation resolution.

The proposed rule change is consistent with section 17A of the Act and the rules and regulations thereunder applicable to DTC because it would promote the prompt and accurate clearance and settlement of securities transactions because it would clarify and update DTC's Rules.

(B) Self-Regulatory Organization's Statement on Burden on Competition

DTC perceives no impact on competition by reason of the proposed rule change.

(C) Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

Written comments from DTC participants have not been solicited or received on the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within thirty-five days of the date of publication of this notice in the **Federal Register**, or within such longer period: (i) As the Commission may designate up to ninety days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which DTC consents, the Commission will:

(A) By order approve such proposed rule change or

(B) Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room, 450 Fifth Street, NW,

Washington, DC 20549. Copies of such filing also will be available for inspection and copying at the principal office of DTC. All submissions should refer to File No. SR-DTC-2001-16 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.²

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6339 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45541; File No. SR-ISE-2002-06]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by the International Securities Exchange LLC, Relating to Minimum Pricing Increments

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on February 12, 2002, the International Securities Exchange LLC ("Exchange" or "ISE") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The ISE is proposing to reaffirm its current minimum pricing increments for quotations as \$.05 for options trading at less than \$3.00 and \$.10 for options trading at \$3.00 or more.

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the ISE included statements concerning the purpose of, and basis for, the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The ISE has prepared summaries, set forth in sections A, B

² 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

¹ 15 U.S.C. 78s(b)(1).

and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

In a release dated June 8, 2000, the Commission ordered the ISE, the other registered national securities exchanges, and the National Association of Securities Dealers, Inc. ("NASD") to submit to the Commission, by June 8, 2001, a study regarding the effects of decimal trading.³ The Decimalization Order also required the exchanges and the NASD to submit proposed rule changes establishing minimum pricing increments for quotations in the securities they trade.

On September 10, 2001, the ISE submitted its decimalization study ("Study"). Because the ISE did not have significant empirical data regarding the effects of decimalization on its market, the Exchange based its study on responses to a questionnaire it had sent to its members. The Study concluded that decimalization had little effect on the ISE market.

The ISE also submitted its required rule change establishing minimum pricing increments for quotations.⁴ The Exchange established minimum increments of \$.05 for options trading at less than \$3.00 and \$.10 for options trading at \$3.00 or more. Those were the same increments the Exchange had applied during its conversion to decimal pricing. The purpose of this proposed rule change is to reaffirm the pricing increments in the ISE's rule in light of the results of the Study. Because the Study indicated that the conversion to decimal pricing did not have a significant effect on the ISE's market, the ISE does not believe it is necessary or appropriate at this time to change its minimum pricing increments.

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with section 6(b)(5) of the Act,⁵ in that it fosters cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transaction in securities,

removes impediments to and perfects the mechanism for a free and open market and a national market system, and, in general, protects investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange believes that the proposed rule change does not impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants or Others

The Exchange has not solicited, and does not intend to solicit, comments on the proposed rule change. The Exchange has not received any unsolicited written comments from members or other interested parties.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the Exchange consents, the Commission will:

- (a) By order approve such proposed rule change; or
- (b) Institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW, Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at

the principal office of the ISE. All submissions should refer to File No. SR-ISE-2002-06 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁶

Margaret H. McFarland,
Deputy Secretary.

[FR Doc. 02-6457 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45546; File No. SR-NYSE-2002-14]

Self-Regulatory Organizations; Notice of Filing and Immediate Effectiveness of Proposed Rule Change by the New York Stock Exchange, Inc. Extending the Pilot Regarding Shareholder Approval of Stock Option Plans Through May 13, 2002

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on March 11, 2002, the New York Stock Exchange, Inc. ("NYSE" or "Exchange") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The Exchange proposes to extend, until May 13, 2002, the effectiveness of the amendments to Sections 312.01, 312.03 and 312.04 of the Exchange's Listed Company Manual with respect to the definition of a "broadly-based" stock option plan, which were approved by the Commission on a pilot basis (the "Pilot") on June 4, 1999.³ The Pilot was subsequently amended and extended on March 30, 2001 until September 30, 2001.⁴ The Pilot has since been

⁶ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ Securities Exchange Act Release No. 41479, 64 FR 31667 (June 11, 1999) (notice of filing and order granting accelerated approval, on a pilot basis, to File No. SR-NYSE-98-32) ("Original Pilot Approval Order").

⁴ Securities Exchange Act Release No. 44141, 66 FR 18334 (April 6, 2001) (order granting approval, on a pilot basis, to the File No. SR-NYSE-00-32).

³ Securities Exchange Act Release No. 42914 (June 8, 2000), 65 FR 38010 (June 19, 2000) ("Decimalization Order"). The Commission extended the date by which the studies were due to September 10, 2001. Securities Exchange Act Release No. 44336 (May 22, 2001), 66 FR 29368 (May 30, 2001).

⁴ Securities Exchange Act Release No. 44349 (May 24, 2001), 66 FR 29617 (May 31, 2001).

⁵ 15 U.S.C. 78f(b)(5).

extended until January 11, 2002⁵ and March 11, 2002.⁶

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

On July 13, 2000, the Exchange filed a proposed rule change seeking to extend the effectiveness of the Pilot until September 30, 2003.⁷ Following receipt of comments from interested parties and the SEC staff, on January 19, 2001, the Exchange amended the 2000 Extension Request to shorten the three-year extension request to one year and to amend the definition of "broadly based" under the Exchange's rule. While the 2000 Extension Request was under consideration, the Commission extended the Pilot to provide the Commission and the Exchange with additional time to review and evaluate comment letters.⁸ On March 30, 2001, the Commission approved the 2000 Extension Request, which amended and extended the Pilot, on a pilot basis until September 30, 2001.⁹ The Exchange's 2001 Extension Request became effective on September 28, 2001, on a

pilot basis, and extended the Pilot until January 11, 2002 to provide additional time to evaluate the issues presented by the Pilot.¹⁰ The Pilot was again extended until March 11, 2002 for the same reasons.¹¹

The Exchange proposes to further extend the effectiveness of the Pilot until May 13, 2002 to provide additional time to evaluate the issues presented by the Pilot, in light of recently adopted requirements relating to disclosure of equity compensation plan information.¹²

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with section 6(b)(5) of the Act,¹³ which requires, among other things, that an Exchange have rules designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, to foster cooperation and coordination with persons engaged in facilitating transactions in securities, to remove impediments to and perfect the mechanism of a free and open market and a national market system and, ingeneral, to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received from Members, Participants or Others

The Exchange has neither solicited nor received written comments on the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Because the proposed rule change (1) does not significantly affect the protection of investors or the public interest; (2) does not impose any significant burden on competition; and (3) does not become operative for 30 days from the date of filing, or such shorter time as the Commission may designate if consistent with the protection of investors and the public interest, the proposed rule change has become effective pursuant to section 19(b)(3)(A) of the Act¹⁴ and Rule 19b-4(f)(6)¹⁵ thereunder.

A proposed rule change filed under Rule 19b-4(f)(6)¹⁶ normally does not become operative prior to 30 days after the date of filing. However, pursuant to Rule 19b-4(f)(6)(iii),¹⁷ the Commission may designate a shorter time if such action is consistent with the protection of investors and public interest. The Exchange seeks to have the proposed rule change become operative on or before March 11, 2002, in order to allow the Pilot to continue in effect on an uninterrupted basis. In addition, under Rule 19b-4(f)(6)(iii), the Exchange is required to provide the Commission with written notice of its intent to file the proposed rule change at least five business days prior to the filing date or such shorter time as designated by the Commission. The Commission waived the five-day pre-notice and thirty-day operative date requirements for this proposed rule change.

The Commission, consistent with the protection of investors and the public interest, has determined to make the proposed rule change to extend the Pilot through May 13, 2002, become operative on March 11, 2002. The Commission notes that unless the Pilot is extended, the Pilot will expire and the provisions of Sections 312.01, 312.03, and 312.04 of the Exchange's Listed Company Manual that were amended in the Pilot will revert to those in effect prior to June 4, 1999. The Commission believes that such a result could lead to confusion.

The Commission recognizes that the Pilot has generated many comment letters from commenters that do not support the NYSE's definition of "broadly-based" stock option plans under the Pilot.¹⁸ The Commission also notes that many commenters were

⁵ Securities Exchange Act Release No. 44886 (September 28, 2001), 66 FR 51083 (October 5, 2001) (notice of filing and immediate effectiveness of File No. SR-NYSE-2001-37) ("2001 Extension Request").

⁶ See Securities Exchange Act Release No. 45275 (January 14, 2002), 67 FR 2718 (January 18, 2002) (File No. SR-NYSE-2002-03).

⁷ Securities Exchange Act Release No. 43111 (August 2, 2000), 65 FR 49046 (August 10, 2000) (notice of filing of File No. SR-NYSE-00-32) ("2000 Extension Request").

⁸ See Securities Exchange Act Release Nos. 43329 (September 22, 2000), 65 FR 58833 (October 2, 2000) (notice of filing and immediate effectiveness of File No. SR-NYSE-00-38); 43647 (November 30, 2000), 65 FR 77407 (December 11, 2000) (notice of filing and immediate effectiveness of File No. SR-NYSE-00-52); and 44018 (February 28, 2001), 66 FR 13821 (March 7, 2001) (notice of filing and immediate effectiveness of File No. SR-NYSE-2001-04).

⁹ See note 4 *supra*.

¹⁰ See note 5 *supra*. One comment letter was received regarding the extension of the Pilot by the 2001 Extension Request. See letter from Sarah A.B. Teslick, Executive Director, Council of Institutional Investors ("CII") to Jonathan G. Katz, Secretary, Office of the Secretary, Commission, dated October 16, 2001. The CII commented that the 2001 Extension Request should have been released for public comment prior to the Commission approving another extension to the Pilot and that any future proposed extensions should be released for prior public comment, that the Pilot not be extended after January 11, 2002, that the NYSE should be required to submit a dilution standard for approval which should be in place before the 2002 proxy season, and that the Commission act on the proposed disclosure standards for stock option plans. The Commission notes that the disclosure standards were approved by it on December 21, 2001. See note 12 *infra* below.

¹¹ See note 6 *supra*.

¹² Release Nos. 33-8048 and 34-45189 (December 21, 2001), 67 FR 232 (January 2, 2002).

¹³ 15 U.S.C. 78f(b)(5).

¹⁴ 15 U.S.C. 78s(b)(3)(A).

¹⁵ 17 CFR 240.19b-4(f)(6).

¹⁶ *Id.*

¹⁷ 17 CFR 240.19b-4(f)(6)(iii).

¹⁸ See Original Pilot Approval Order, note 3 *supra*.

critical of the NYSE's existing rules on broadly-based plans prior to the adoption of the original Pilot. As noted above, if the Pilot is not extended, the rules prior to the Pilot will go into effect. The proposed rule change merely extends the duration of the Pilot for only a short period of time and does not deal with the substantive issues presented by the Pilot itself.

Based on these reasons, the Commission believes that it is consistent with the protection of investors and the public interest that the proposed rule change to extend the Pilot through May 13, 2002, become operative on March 11, 2002.¹⁹ At any time within 60 days of the filing of the proposed rule change, the Commission may summarily abrogate such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of such filing will also be available for inspection and copying at the principal office of the above-mentioned self-regulatory organization. All submissions should refer to the File No. SR-NYSE-2002-14 and should be submitted by April 18, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.²⁰

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6453 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45544; File No. SR-PCX-2002-04]

Self-Regulatory Organizations; Notice of Filing of Proposed Rule Change by the Pacific Exchange, Inc. Relating to Permanent Adoption of Decimal Pricing and the Establishment of a Minimum Price Variation for Quoting in Equity Securities and Options

March 12, 2002.

Pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),¹ and Rule 19b-4 thereunder,² notice is hereby given that on January 15, 2002, the Pacific Exchange, Inc. ("PCX" or "Exchange") filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by the PCX. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change

The PCX fully implemented the Commission's order requiring it to convert prices in equity securities and options from fractions to decimals on a pilot basis. Having fully implemented decimal pricing and established the minimum price variation ("MPV") in each market for quoting equity securities and options, the Exchange submits this proposal to permanently adopt the changes that the Exchange has made to its rules. The Exchange is not making any changes to its rules; rather, the Exchange is permanently adopting the rule changes that were initially implemented on a pilot basis.³

The text of the proposed rule change is available at the PCX and at the Commission.

²⁰ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

³ See Securities Exchange Act Release No. 43369 (September 27, 2000), 65 FR 59485 (October 5, 2000) (SR-PCX-2000-23); see also Securities Exchange Act Release No. 45077 (November 19, 2001), 66 FR 59280 (November 27, 2001) (SR-PCX-2001-39) (eliminating all references to fractional pricing from its rules).

II. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of, and basis for, the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item III below. The Exchange has prepared summaries, set forth in Sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

On June 8, 2000, the Commission issued an order ("Order") that provided a framework for the national securities exchanges and the National Association of Securities Dealers, Inc. (collectively "Participants") to convert quotation pricing in equity securities and options from fractions to decimals.⁴ The Order required that: (i) Participants submit studies analyzing how decimal conversion affects systems capacity, liquidity, and trading behavior; and (ii) Participants submit rule filings that individually establish the MPV for each market.

In complying with the Order, the Participants submitted to the Commission on July 26, 2000, the Decimals Implementation Plan for the Equities and Options Markets⁵ and successfully completed the phasing-in of decimal pricing in all equity securities and options. In connection with the full implementation, the Exchange modified its rules to include pricing in decimal format with cross-references to fractional pricing. This was done to allow the Exchange to trade, during the phase-in, some securities in decimals and some in fractions. The Exchange also established an MPV scheme for each market (equities and options) and submitted its study of the results on September 10, 2001.⁶ The Exchange completed its transition to decimal pricing by eliminating references to fractional

⁴ See Securities Exchange Act Release No. 42914 (June 8, 2000), 65 FR 38010 (June 19, 2000).

⁵ See letter from Dennis L. Covelli, Vice President, New York Stock Exchange, Inc. to Annette Nazareth, Director, Division of Market Regulation, Commission, dated July 25, 2000.

⁶ See The Pacific Exchange, Inc. Report on Decimal Trading (September 10, 2001).

¹⁹ For purposes only of accelerating the operative date of this proposal, the Commission notes that it has considered the proposed rule's impact on efficiency, competition, and capital formation. 15 U.S.C. 78c(f).

pricing.⁷ The Exchange now proposes to permanently adopt the rules, previously noticed by the Commission, with no change.

2. Statutory Basis

The Exchange believes that the proposed rule change is consistent with section 6(b) of the Act⁸ in general, and furthers the objectives of section 6(b)(5) of the Act⁹ in particular, in that it is designed to facilitate transactions in securities, to promote just and equitable principals of trade, and to protect investors and the public interest.

B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition.

C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

No written comments were solicited or received with respect to the proposed rule change.

III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding, or (ii) as to which the Exchange consents, the Commission will:

(A) by order approve such proposed rule change; or

(B) institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submissions should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, DC 20549-0609. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written

communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room. Copies of the filing will also be available for inspection and copying at the principal offices of the Exchange. All submissions should refer to File No. SR-PCX-2002-04 and should be submitted by April 8, 2002.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.¹⁰

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6450 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SECURITIES AND EXCHANGE COMMISSION

[Release No. 34-45539; File No. SR-PHLX-2001-120]

Self-Regulatory Organizations; Philadelphia Stock Exchange, Inc.; Order Granting Approval to Proposed Rule Change Amending Phlx Rule 237, "The eVWAP Morning Session"

March 12, 2002.

On December 26, 2001, the Philadelphia Stock Exchange, Inc. ("Phlx" or "Exchange") filed with the Securities and Exchange Commission ("Commission"), pursuant to section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² a proposed rule change to amend Phlx Rule 237, "The eVWAP Morning Session," to: (1) Allow Exchange-Traded Fund Shares to be executed on the eVWAP System; (2) codify order increment size requirements; and (3) make minor technical amendments to Phlx Rule 237. On January 25, 2002, the Phlx made minor, technical amendments to the proposal.

The proposed rule change, as amended, was published for comment in the **Federal Register** on February 1, 2002.³ The Commission received no comments on the proposal.

The Commission finds that the proposed rule change, as amended, is consistent with the requirements of the Act and the rules and regulations

thereunder applicable to a national securities exchange⁴ and, in particular, the requirements of Section 6 of the Act⁵ and the rules and regulations thereunder. The Commission finds specifically that the proposed rule change is consistent with section 6(b)(5) of the Act⁶ because it will expand the number of securities eligible for eVWAP trading, as well as codify order and commitment size requirements.

It is therefore ordered, pursuant to section 19(b)(2) of the Act⁷, that the proposed rule change (SR-PHLX-2001-120), as amended, be, and it hereby is, approved.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.⁸

Margaret H. McFarland,

Deputy Secretary.

[FR Doc. 02-6452 Filed 3-15-02; 8:45 am]

BILLING CODE 8010-01-P

SMALL BUSINESS ADMINISTRATION

Wisconsin District Advisory Council; Public Meeting

The U. S. Small Business Administration Advisory board will hold a public meeting on Wednesday March 27, 2002. The Wisconsin Advisory Council meeting will take place at the Plaza East office building located at 330 East Kilbourn Ave., 8th floor Milwaukee, Wisconsin. The time set forth is 12 noon to 1 pm. The purpose for this meeting will be to discuss such matters as may be presented by members, staff of the U.S. Small Business Administration or others present. For further information, please write or call Yolanda Staples-Lassiter, U. S. Small Business Administration, 310 West Wisconsin Ave., Suite 400 Milwaukee, Wisconsin 53202; Telephone (414) 297-1090. The public is invited.

Steve Tupper,

Committee Management Officer.

[FR Doc. 02-6418 Filed 3-15-02; 8:45 am]

BILLING CODE 8025-01-P

⁴ In approving this proposed rule change, the Commission has considered the proposed rule's impact on efficiency, competition, and capital formation. 15 U.S.C. 78c(f).

⁵ 15 U.S.C. 78f.

⁶ 15 U.S.C. 78f(b)(5).

⁷ 15 U.S.C. 78s(b)(2).

⁸ 17 CFR 200.30-3(a)(12).

¹⁰ 17 CFR 200.30-3(a)(12).

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240. 19b-4.

³ See Securities Exchange Act Release No. 45343 (January 28, 2002), 67 FR 5027.

⁷ See *supra* note 3.

⁸ 15 U.S.C. 78f(b).

⁹ 15 U.S.C. 78f(b)(5).

SOCIAL SECURITY ADMINISTRATION**Agency Information Collection****Activities: Proposed Request and Comment Request**

The Social Security Administration (SSA) publishes a list of information collection packages that will require clearance by the Office of Management and Budget (OMB) in compliance with Pub. L. 104-13 effective October 1, 1995, The Paperwork Reduction Act of 1995. SSA is soliciting comments on the accuracy of the agency's burden estimate; the need for the information; its practical utility; ways to enhance its quality, utility and clarity; and on ways to minimize burden on respondents, including the use of automated collection techniques or other forms of information technology.

Written comments and recommendations regarding the information collection(s) should be submitted to the OMB Desk Officer and the SSA Reports Clearance Officer at the following addresses:

(OMB), Office of Management and Budget, Attn: Desk Officer for SSA, New Executive Office Building, Room 10230, 725 17th St., NW., Washington, DC 20503.

(SSA), Social Security Administration, DCFAM, Attn: SSA Reports Clearance Officer, 1-A-21 Operations Bldg., 6401 Security Blvd., Baltimore, MD 21235.

I. The information collections listed below will be submitted to OMB within 60 days from the date of this notice. Therefore, your comments should be submitted to SSA within 60 days from the date of this publication. You can obtain copies of the collection instruments by calling the SSA Reports Clearance Officer at 410-965-0454, or by writing to her at the address listed above.

1. Government Pension Questionnaire—0960-0160

The Social Security Act and Regulations provide that an individual receiving spouse's benefits and concurrently receiving a Government pension, based on the individual's own earnings, may have the Social Security benefit amount reduced by two-thirds of the pension amount. The data collected on Form SSA-3885 is used by the Social Security Administration (SSA) to determine if the individual's Social Security benefit will be reduced, the amount of reduction, the effective date of the reduction and if one of the exceptions in 20 CFR 404.408a applies. The respondents are individuals who are receiving (or will receive) Social

Security spouse's benefits and also receive their own Government pension.

Number of Respondents: 30,000.

Frequency of Response: 1.

Average Burden Per Response: 12.5 minutes.

Estimated Annual Burden: 6,250 hours.

2. Application for Benefits Under a U.S. International Social Security Agreement—0960-0448

The information collected on form SSA-2490 is used by SSA to determine a claimant's eligibility for U.S. Social Security benefits under the provisions of an international social security agreement. It is also used to take an application for benefits from a foreign country under an agreement. The respondents are individuals who are applying for benefits from either the United States and/or a foreign country with which the United States has an agreement. The United States currently has 17 such agreements.

Number of Respondents: 22,000.

Frequency of response: 1.

Average Burden per response: 30 minutes.

Estimated Annual Burden: 11,000 hours.

3. Request for Workers' Compensation/ Public Disability Information—0960-0098

Form SSA-1709 is used by SSA to request and/or to verify information about worker's compensation or public disability benefits given to Social Security disability insurance benefit recipients so that their monthly benefit adjustments are properly made. The respondents are State and local governments and/or businesses that administer workers' compensation or other disability benefits.

Number of Respondents: 140,000.

Frequency of Response: 1.

Average Burden Per Response: 15 minutes.

Estimated Annual Burden: 35,000 hours.

II. The information collections listed below have been submitted to OMB for clearance. Your comments on the information collections would be most useful if received by OMB and SSA within 30 days from the date of this publication. You can obtain a copy of the OMB clearance packages by calling the SSA Reports Clearance Officer on (410) 965-0454, or by writing to her at the address listed above.

1. Authorization To Obtain Earnings Data From the Social Security Administration—0960-0602

The information requested on Form SSA-581 is necessary for identification

of the earnings record, verification of the signature authorizing access to the earnings record and for disposition of the response. The respondents are individuals and various private/public organizations/agencies that need detailed earnings information.

Number of Respondents: 60,000.

Frequency of Response: 1.

Average Burden Per Response: 2 minutes.

Estimated Annual Burden: 2,000 hours.

2. Statement Regarding Contributions—0960-0020

Form SSA-783 is used to make a determination and obtain information about the source of support for a child applicant who must meet a dependency requirement for entitlement to benefits. The respondents are persons giving information about a child's sources of support for entitlement to child's benefits.

Number of Respondents: 30,000.

Frequency of Response: 1.

Average Burden Per Response: 17 minutes.

Estimated Annual Burden: 8,500 hours.

3. Online Authentication Information Collection Form—TEST—0960—NEW Background

The Government Paperwork Elimination Act (GPEA) of 1998 directed federal agencies to develop electronic service delivery instruments as an alternative to traditional paper based methods. The Social Security Administration plans to expand its Internet services to enable citizens to complete the application process as well as to process their requests for post-entitlement transactions online. A major requirement for filing applications and for processing transactional requests is SSA's ability to adequately authenticate the citizen. SSA cannot disclose information unless it is under the provisions of the Freedom of Information Act and the Privacy Act of 1974. Because these transactions will be taking place online, SSA must authenticate citizens by asking for information that would positively identify the requester of the information as the proper party. This information will be validated against identifying information residing in databases outside of SSA. SSA will conduct a test of the Treasury Department's "Pay.Gov" authentication engine as a possible tool for out-of-band authentication.

The Collection

The Social Security Administration will use the data collected on the Online

Authentication Information Collection Form—TEST, to evaluate the Treasury Department's Pay.Gov authentication engine as a possible tool for SSA to validate out-of-band online applicants. The respondents for this test are members of the general public who elect to complete the form for testing.

Number of Respondents: 161.

Frequency of Response: 1.

Average Burden Per Response: 5 minutes.

Estimated Annual Burden: 13 hours.

Dated: March 11, 2002.

Liz Davidson,

Reports Clearance Officer, Social Security Administration.

[FR Doc. 02-6234 Filed 3-15-02; 8:45 am]

BILLING CODE 4191-02-U

DEPARTMENT OF STATE

[Public Notice 3914]

Advisory Committee on Law Applicable to Securities Intermediaries; Meeting Notice

The Study Group on International Securities Transactions of the State Department's Advisory Committee on Private International Law will hold a meeting on Tuesday, March 26, 2002, at the Federal Reserve Bank of New York on proposed multilateral treaty rules determining what laws are applicable to securities intermediaries, including the law applicable to dispositions of securities held through holding systems.

The drafting of such rules has been undertaken on a fast-track basis by the Hague Conference on Private International Law, an intergovernmental body on which the United States is represented. The meeting will provide an opportunity for public comment on the revised draft rules and will facilitate preparation of United States positions on whether to support a final meeting to conclude this process in the fall of 2002.

Subject to availability of time, the meeting will review relevant developments involving dematerialization and immobilization of securities, transfers of interest, and the role of multiple indirect and direct holding systems. A www site below contains the draft provisions. The proposed scope of the applicable law treaty regime is set out in Articles 2 and 3, rules on location relevant to determining applicable law in Article 4, rules deferring to insolvency law in Article 5, rules for countries with more than one system of law in Articles 9 and 16, and transition rules in Article 17.

Time permitting, the start up of a new project to be undertaken by UNIDROIT,

a separate intergovernmental body, on the preparation of uniform substantive rules on transfer of interests by securities intermediaries, as well as clearance and settlement, will be discussed.

Documentation: The basic study by the Permanent Bureau of the Hague Conference, "Law applicable to disposition of securities held through indirect holding systems", and current revised draft rules are obtainable at www.hcch.net. Commentators unable to retrieve these documents may request them from the Office of the Assistant Legal Adviser for Private International Law (L/PIL) by contacting Rosie Gonzales at 202-776-8420, by fax 202-776-8482, or by e-mail at pilddb@his.com.

Attendance: The public is invited to attend up to the capacity of the meeting room and may participate subject to the rulings of the chair. The meeting will take place at 10 a.m. to 4 p.m. at the New York Federal Reserve Bank, 33 Liberty Street. Since access to the building is controlled, persons wishing to attend must, prior to c.o.b. Friday, March 22, notify Audrey Watson, New York Federal Reserve Bank, of their name, address, contact numbers, and affiliation, at 212-720-8403, or by fax 212-720-1756. For additional information on the draft convention, contact Joyce Hansen, Sr. Vice President, New York Federal Reserve Bank at the above numbers, and for information on the law harmonization work of the Hague Conference and UNIDROIT, contact Harold Burman, Office of the Legal Adviser, 202-776-8421; fax 202 776-8482.

Harold S. Burman,

Executive Director, Secretary of State's Advisory Committee on Private International Law, Department of State.

[FR Doc. 02-6484 Filed 3-15-02; 8:45 am]

BILLING CODE 4710-08-P

DEPARTMENT OF TRANSPORTATION

Office of the Secretary

[Docket No. OST-2002-11831]

Establishment of the DOT Electronic Transmission and Storage of Drug Testing Information Advisory Committee

AGENCY: Office of the Secretary, Department of Transportation.

ACTION: Notice.

SUMMARY: The Secretary of Transportation is establishing the Department of Transportation (DOT)

Electronic Transmission and Storage of Drug Testing Information Advisory Committee. The purpose of the committee is to recommend to the Department the type and level of electronic security that should be used for the transmission and storage of drug testing information generated as part of the DOT drug and alcohol testing program regulated by 40 CFR part 40 (65 FR 79462). Additionally, the Committee may examine and provide advice to the DOT related to the format and methodology used in transmitting this type of information as well as the levels and procedures to use in implementing electronic signature technology within the context of the drug and alcohol program.

FOR FURTHER INFORMATION CONTACT: Don Shatinsky, Office of Drug and Alcohol Policy and Compliance (ODAPC), Office of the Secretary, Department of Transportation, (202) 366-3784, fax (202) 366-3897 or Roberta Fede, Committee Management Officer, Executive Secretariat, Department of Transportation, (202) 366-9764.

SUPPLEMENTARY INFORMATION: In accordance with the requirements of the Federal Advisory Committee Act (FACA), 5 U.S.C. Appendix 2, notice is hereby given that on December 11, 2001, the Secretary of Transportation approved establishment of the Electronic Transmission and Storage of Drug Testing Information Advisory Committee. After consultation with the General Services Administration as required by section 9(a)(2) of FACA and 41 CFR 102-3.65, the Secretary certifies that he has determined that the establishment of the Committee is in the public interest in connection with the performance of duties imposed on the DOT by law and specifically by the Omnibus Transportation Employee Testing Act of 1991.

The committee will be composed of approximately 20 members appointed by the Secretary from interested parties within the public. The Committee's members will be chosen to ensure a fairly balanced membership to bring into account a diversity of viewpoints, expertise, and backgrounds. Representation will include the technical and computer industry, drug testing laboratories, medical review officers (MRO), labor, trade and labor associations, and employers. The Committee will provide advice and recommendations to the Department related to the level and type of electronic security that the Department should require in the use of electronic transmission and storage of drug testing information. Additionally, the

Committee may look at the specific formats that may be required to provide consistency in the reporting process, the methodology used, *e.g.*, e-mail versus web based, and the application of electronic signatures in the overall process of reporting this sensitive information. Currently, there are approximately 8.3 million transportation workers in safety-sensitive positions requiring drug testing. All results of drug tests, including negative, positive, adulterated, substituted, and invalid are reported by laboratories directly to physicians (*i.e.*, MROs), who subsequently send final test results to employers. In the majority of cases, laboratory results and MRO verification results are sent by U.S. mail or courier, generating substantial paper work requirements.

To alleviate some of the paper work burden, when 49 CFR part 40 was revised on December 19, 2000, the use of faxed and electronic reporting of some of the drug testing results was authorized, provided that the laboratory and MRO ensured that the information is transmitted in such a manner as to prevent unauthorized access or release while it is transmitted or stored. However, no particular standards or guidelines were provided to ensure that laboratories and MROs used adequate, but secure, methods to transmit and store this sensitive information. The Committee will examine the current state of the art for electronic security and identify those methods which will adequately ensure security, but at the same time provide reasonable cost in its implementation.

Copies of the Committee's charter were filed with the appropriate committees of the Congress and with the Library of Congress in accordance with section 9(c) of the FACA, 5 U.S.C. Appendix 2. In accordance with requirements of the FACA, the DOT will keep records of all Committee meetings and will make them available to the public. Based on the charter of the Committee, it is envisioned that the Committee will meet approximately three times within the next year. Meeting times and places will be published in the **Federal Register**.

Dated: March 12, 2002.

Kenneth C. Edgell,

Acting Director, Office of Drug and Alcohol Policy and Compliance, Department of Transportation.

[FR Doc. 02-6357 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-62-P

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

Notice of Public Hearings on the Draft Environmental Impact Statement for the Potomac Consolidated Terminal Radar Approach Control (TRACON) Airspace Redesign

AGENCY: Federal Aviation Administration, DOT.

ACTION: Notice of public hearings for Draft Environmental Impact Statement.

SUMMARY: The Federal Aviation Administration (FAA) has released a Draft Environmental Impact Statement (DEIS) for redesign of the airspace in the Baltimore-Washington area (67 FR 9019). A summary of the DEIS can be viewed on the Internet at <http://www.faa.gov/ats/potomac>. This Notice provides information on Public Hearings that will be held on the DEIS.

DATES: The hearings will be held from 3 to 4:30 p.m. and 7 to 9 p.m. at the following locations:

- April 9 at the Crystal Gateway Marriott, 1700 Jefferson Davis Highway, Arlington, VA 22202, Tel: (703) 920-3230. The hotel is accessible from the Crystal City Metro Station through underground walkways. The hotel is located on S. Eads Street between 15th and 20th. A map and further directions may be obtained from <http://www.marriott.com/epp/map.asp?MarshaCode=WASGW>.
- April 10 at the Days Hotel and Conference Center, 2200 Centreville Road, Herndon, VA 20170, Tel: (703) 471-6700. The hotel is located on Centreville Road off Exit 10 (Herndon/Chantilly) from the Dulles Toll Road (Rt. 267). A map and further directions may be obtained from <http://www.dullesdaysinn.com/location.html>.
- April 11 at the Colony South Hotel and Conference Center, 7401 Surratts Road, Clinton, MD 20735, Tel: (301) 868-0315. The hotel is located on Route 5. To access it from I-95, take exit 7A to Route 5 (Branch Ave.) towards Waldorf. Stay on Route 5 for approx. 4.5 miles to the light at Surratts Road. Turn left onto Surratts Road and right into the first driveway. A map and further directions may be obtained from <http://www.colonysouth.com/directions.html>.
- April 23 at the Hilton, 620 Perry Parkway, Gaithersburg, MD 20877, Tel: (301) 977-8900. From I-270, take Exit 11 to Route 124 east, then right at the second light (Route 355 south)

and right at the next light, onto Perry Parkway. The hotel is on the right after a roundabout. A map and further directions may be obtained from <http://www.hilton.com/en/hi/hotels/directions.jhtml?cityhcn=GAIGHHF>.

- April 25 at the BWI Airport Marriott, 1743 West Nursery Road, Baltimore, MD 21240, Tel: (410) 859-8300. Take I-95 to B/W Parkway (I-295) North to West Nursery Road (make a right turn off the exit ramp), hotel is one mile on left after the Courtyard by Marriott. A map and further directions may be obtained from <http://www.marriotthotels.com/dpp/Map.asp?marshacode=BWIAP>.

A separate meeting will be held from 1:30 to 3:30 p.m. primarily for Federal, State and local agency staff in accordance with NEPA coordination requirements. This meeting is also open to the public:

- April 24 at the Holiday Inn Capitol, 550 C Street, SW., Washington DC, 20024, Tel: (202) 479-4000. The hotel is close to the Air and Space Museum and accessible from the L'Enfant Plaza Metro stop. When exiting the Metro station, use the exit labeled 7th Street/Maryland Avenue/Smithsonian Museums. Come up the escalator and walk straight ahead half a block to 6th Street SW. Turn right on 6th Street and walk half a block to C Street SW. The Hotel is on the left, located on the corner of 6th & C Streets SW. Driving directions may be obtained from <http://www.holidayinncapitol.com/direction.html>.

SUPPLEMENTARY INFORMATION: Written comments on the DEIS will be accepted until May 23, 2002. Written comments may be sent to: FAA Potomac TRACON, Air Traffic 2400, Attention: Fred Bankert, 3699 Macintosh Drive, Warrenton, VA 20187. Oral or written comments may also be delivered at the public hearings addressed above.

If there is a demand and adequate interest from other areas that could be affected by the airspace redesign, additional meetings maybe scheduled. Additionally, for those unable to attend a meetings, written comments sent to the address shown above are invited.

FOR FURTHER INFORMATION CONTACT: Potomac Consolidated TRACON (800) 762-9531, E-mail: 9-AEA-PCT-Comments@faa.gov, Internet <http://www.faa.gov/ats/potomac>.

Dated: March 8, 2002 in Washington, DC.
Barbara Jo Cogliandro,
Air Traffic Manager, Potomac Consolidated
TRACON.
 [FR Doc. 02-6368 Filed 3-15-02; 8:45 am]
BILLING CODE 4910-13-M

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

Notice of Passenger Facility Charge (PFC) Approvals and Disapprovals

AGENCY: Federal Aviation Administration (FAA), DOT.
ACTION: Monthly Notice of PFC Approvals and Disapprovals. In January 2002, there were two applications approved. Additionally, 10 approved amendments to previously approved applications are listed.

SUMMARY: The FAA publishes a monthly notice, as appropriate, of PFC approvals and disapprovals under the provisions of the Aviation Safety and Capacity Expansion Act of 1990 (Title IX of the Omnibus Budget Reconciliation Act of 1990) (Pub. L. 1010-508) and Part 158 of the Federal Aviation Regulations (14 CFR part 158). This notice is published pursuant to paragraph d of § 158.29.

PFC Applications Approved

Public Agency: Duluth Airport Authority, Duluth, Minnesota.
Application Number: 01-05-C-00-DLH.
Application Type: Impose and use a PFC.
PFC Level: \$4.50.
Total PFC Revenue Approved in This Decision: \$541,256.
Earliest Charge Effective Date: April 1, 2002.
Estimated Charge Expiration Date: April 1, 2003.

Class of Air Carriers Not Required To Collect PFC's: Non scheduled Part 135 air taxi/commercial operators.

Determination: Approved. Based on information contained in the public agency's application, the FAA has determined that the approved class accounts for less than 1 percent of the total annual enplanements at Duluth International Airport (DLH)

Brief Description of Projects Approved for Collection and Use:

Preparation of PFC application.
 Upgrade surveillance camera system (phase II).
 Repair and replace concrete panels for runway 9/27 and reconstruct a segment of taxiway A at the easterly connection with runway 3/21.
 Reconstruct passenger terminal apron.
 Improve runway 9 safety area (west end).
 Install high intensity approach lighting system with sequenced flashing lights to serve runway 9.
 Acquire 8.5 acres of wetland credits.
 Improve runway safety area at the southwest end of runway 3821.
 Construct a perimeter road around the southwest end of runway 3/21.
 Install security/deer fence.

Brief Description of Disapproved Project: Design category II instrument landing system and midfield remote visual range to serve runway 9.

Determination: Disapproved. The FAA has determined that the activity levels under Category II conditions at DLH do not meet the criteria for FAA establishment of a Category II instrument landing system (ILS) for runway 9, based on a feasibility study (case number 98-AGL-1457-NRA) for the Category II ILS proposal that was conducted in 1998.

Decision Date: January 16, 2002.

FOR FURTHER INFORMATION CONTACT:
 Gordon Nelson, Minneapolis Airports District Office, (612) 713-4358.

Public Agency: Broome County Department of Aviation, Binghamton, New York.

Application Number: 02-05-C-00-BGM.

Application Type: Impose and use a PFC.

PFC Level: \$3.00.

Total PFC Revenue Approved in This Decision: \$1,445,438.

Earliest Charge Effective Date: April 1, 2002.

Estimated Charge Expiration Date: October 1, 2006.

Class of Air Carriers Not Required To Collect PFC's: Non-scheduled/on demand air carriers filing FAA Form 1800-31.

Determination: Approved. Based on information submitted in the public agency's application, the FAA has determined that the approved class accounts for less than 1 percent of the total annual enplanements at Binghamton Regional Airport.

Brief Description of Projects Approved for Collection and Use:

Snow removal equipment purchase.
 Fire rescue equipment.
 Runway 16/34 runway safety area engineered materials arresting systems design/construction.
 Airport master plan update.

Brief Description of Projects Approved for Collection: Aircraft rescue and firefighting facility refurbishment.
 Passenger boarding bridge purchase.
 Runway 16/34 refurbishment design/construction.

Brief Description of Project Approved for Use: Maintenance building construction—construction phase.

Decision Date: January 23, 2002.

FOR FURTHER INFORMATION CONTACT:
 Philip Brito, New York Airports District Office, (516) 227-3800.

AMENDMENTS TO PFC APPROVALS

Amendment No. City, State	Amendment approved date	Original approved net PFC revenue	Amended approved net PFC revenue	Original estimated charge exp. date	Amended estimated charge exp. date
*99-01-C-01-ABR, Aberdeen, SD	10/12/01	\$677,809	\$677,809	05/01/07	10/01/05
96-02-C-01-DAB, Daytona Beach, FL	11/08/01	4,318,671	8,254,367	02/01/05	09/01/07
*99-04-C-01-MOT, Minot, ND	11/19/01	757,551	757,551	02/01/04	04/01/03
01-07-C-01-MRY, Monterey, CA	01/09/02	381,935	463,166	03/01/02	08/01/02
*02-05-C-00-MSY, New Orleans, LA	01/10/02	211,200,626	148,665,172	03/01/10	04/01/05
*96-01-C-01-RDD, Redding, CA	01/11/02	1,195,000	920,000	06/01/05	07/01/02
*98-03-C-01-SJT, San Angelo, TX	01/16/02	946,651	921,993	07/01/06	12/01/04
00-04-U-01-SJT, San Angelo, TX	01/16/02	NA	NA	07/01/06	12/01/04
*98-03-C-01-SUX, Sioux City, IA	01/23/02	610,536	610,536	03/01/04	01/01/04
*97-06-C-01-CMH, Columbus, OH	01/28/02	40,005,400	41,322,417	01/01/04	06/01/04

Note.—The amendments denoted by an asterisk (*) include a change to the PFC level charged from \$3.00 per enplaned passenger to \$4.50 per enplaned passenger. For Aberdeen, SD, this change is effective on January 1, 2002. For Minot, ND, this change is effective on February 1, 2002. For Sioux City, IA, this change is effective on March 1, 2002. For Redding, CA, New Orleans, LA, Columbus, OH, and San Angelo, TX, this change is effective on April 1, 2002.

Issued in Washington, DC, on March 7, 2002.

Barry Molar,

Manager, Airports Financial Assistance Division.

[FR Doc. 02-6367 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-13-M

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11828]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel AT EASE.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11828. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT: Kathleen Dunn, U.S. Department of

Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD's regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* AT EASE. *Owner:* SALTWATER MARINE INC.

(2) Size, capacity and tonnage of vessel. According to the applicant: "Documented length: 45.9 feet; Breadth: 14.7 feet; Depth: 4.7 feet; Gross tons (per Certificate of Documentation): 21 tons; net tons (per Certificate of documentation): 16 Tons; Capacity: 6 persons"

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: "Charter in South Texas Gulf Area."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of construction:* 1978. *Place of construction:* Kowloon, Hong Kong.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "The proposed change is not expected to have any impact on existing passenger vessel operators which are involved in either fishing or sightseeing trips. Our intent is to provide an overnight cruising facility for a very limited number of passengers on a limited basis."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "The proposed change of this waiver will not have any impact on U.S. shipyards."

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6466 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11827]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel MEMORY MAKER.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11827. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT: Kathleen Dunn, U.S. Department of

Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD'S regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* MEMORY MAKER. *Owner:* Jim Moorhead.

(2) Size, capacity and tonnage of vessel. According to the applicant: Gross tons: 28; Net tons: 23; Length 48.; Breadth: 15.0; Depth: 6.0

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: We intend to cruise all navigable waters of the United States over the next several years. As a way to supplement our income, as we visit various places, we would like to offer pleasure boat rides to small parties, most likely six passengers maximum, but definitely under twelve."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of construction:* Unknown. *Place of construction:* Unknown.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "Our intent is that we will be moving from port to port and would not be staying in any one place more than a couple of weeks, so the impact on other commercial vessels * * * would be negligible * * * We will most likely attract couples wishing to spend a few hours on a private yacht with no particular schedule, rather than the regimented timeframes most tour boats must work under."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: " * * * the impact on other * * * boat yards, or builders, would be negligible * * * "

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6465 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11830]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel PHOENIX.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11830. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except Federal holidays. An electronic version of this document and

all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT:

Kathleen Dunn, U.S. Department of Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD'S regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* PHOENIX. *Owner:* Thomas J. O'Grady.

(2) Size, capacity and tonnage of vessel. According to the applicant: "Gross Tonnage 19GRT, Net Tonnage 17NRT, Length 46.1', Breadth 14.3', Depth 5.8'."

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: I intend to use this vessel for educational purposes. As an adjunct associate professor of English and Poet-In-Residence at Hampton-Sydney College I plan to offer a course on "Literature of the Sea" which will entail using my boat as a classroom not only for discussing Literature but for teaching Seamanship. I may also use the vessel for paid excursions to various events along the Chesapeake bay and may use students, during future summers, to move the boat to Florida for upcoming winter sailing." "East Coast of the United States from inland waters to 100 miles out."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of construction:* 1982. *Place of construction:* Kaohsiung, Taiwan

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "I am not aware of any school or person currently offering a course that combines the study of Literature and Sailing, at least not as I have devised such a program, although I know there are other Semester at Sea programs and some certified sailing schools. In any case, my passenger list will be very small and should not compete."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "None that I can imagine."

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6463 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11826]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel REEL LUCKY.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11826. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401,

Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT:

Kathleen Dunn, U.S. Department of Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD's regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. *Name of vessel:* REEL LUCKY. Owner: Karen A. Hoth.

(2) Size, capacity and tonnage of vessel. According to the applicant: "Size: 29' Capacity: 8, Tonnage: 9 Gross Tonnage, 7 Net Tonnage"

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: "Small charter boat operation, for under 6 passengers, for half and full day fishing trips around the city of Marathon, Florida. Occasional use for brief charter trips to the Bahamas; occasional entry into fishing tournaments in waters in and around the Florida Keys."

(4) Date and Place of construction and (if applicable) rebuilding. *Date of*

construction: 1984. *Place of construction:* Unknown.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "Reel Lucky is located on a slip at a marina in Marathon that has had successful charter boat business in the past. It is generally of shorter length than other charter vessels in the area, and the operation only includes one boat in the fleet. This waiver will have no negative impact on other charter business due to both of these factors"

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "This vessel with minimal to no impact on US shipyards, other than an annual haul-out for maintenance and repair. There are several yards in the Marathon area that are equipped to handle this."

Dated: March 12, 2002.

By Order of the Maritime Administrator.

Joel C. Richard,

Secretary, Maritime Administration.

[FR Doc. 02-6464 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number: MARAD-2002-11829]

Requested Administrative Waiver of the Coastwise Trade Laws

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Invitation for public comments on a requested administrative waiver of the Coastwise Trade Laws for the vessel SKOL.

SUMMARY: As authorized by Pub. L. 105-383, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a description of the proposed service, is listed below. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines that in accordance with Pub. L. 105-383 and MARAD's regulations at 46 CFR part 388 (65 FR 6905; February 11, 2000) that the issuance of the waiver will have an unduly adverse effect on a U.S.-vessel builder or a business that uses U.S.-flag vessels, a waiver will not be granted.

DATES: Submit comments on or before April 17, 2002.

ADDRESSES: Comments should refer to docket number MARAD-2002-11829. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. DOT Dockets, Room PL-401, Department of Transportation, 400 7th St., SW., Washington, DC 20590-0001. You may also send comments electronically via the Internet at <http://dmses.dot.gov/submit/>. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at <http://dms.dot.gov>.

FOR FURTHER INFORMATION CONTACT: Kathleen Dunn, U.S. Department of Transportation, Maritime Administration, MAR-832 Room 7201, 400 Seventh Street, SW., Washington, DC 20590. Telephone 202-366-2307.

SUPPLEMENTARY INFORMATION: Title V of Pub. L. 105-383 provides authority to the Secretary of Transportation to administratively waive the U.S.-build requirements of the Jones Act, and other statutes, for small commercial passenger vessels (no more than 12 passengers). This authority has been delegated to the Maritime Administration per 49 CFR 1.66, Delegations to the Maritime Administrator, as amended. By this notice, MARAD is publishing information on a vessel for which a request for a U.S.-build waiver has been received, and for which MARAD requests comments from interested parties. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter's interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD'S regulations at 46 CFR part 388.

Vessel Proposed for Waiver of the U.S.-build Requirement

(1) Name of vessel and owner for which waiver is requested. Name of vessel: SKOL. Owner: Wilson S. Goodwin and Elizabeth Witt-Goodwin.

(2) Size, capacity and tonnage of vessel. According to the applicant: " * * * length, 50.8'; breadth, 14.0'; and depth 8.8'. Her tonnage is gross, 31; net, 28."

(3) Intended use for vessel, including geographic region of intended operation and trade. According to the applicant: "The intended use of the vessel is in

sailboat charter service on the Chesapeake Bay, initially operating out of Annapolis, MD. In the future, I would like to be able to offer SKOL for captained charters in South Florida waters and the USVIs."

(4) Date and Place of construction and (if applicable) rebuilding. Date of construction: 1988. Place of construction: Taipei, Taiwan, Republic of China.

(5) A statement on the impact this waiver will have on other commercial passenger vessel operators. According to the applicant: "The impact this waiver will have on other commercial passenger operators should be minimal. I say this because it will be a very small business, essentially a "one captain—one boat" charter operation, limited by my OUPV (Operator of Uninspected Passenger Vessel) license to 6 passengers."

(6) A statement on the impact this waiver will have on U.S. shipyards. According to the applicant: "The impact this waiver will have on U.S. shipyards, again given the very limited one boat charter operation I intend to pursue, should be insignificant."

Dated: March 12, 2002.

By Order of the Maritime Administrator,
Joel C. Richard,
Secretary, Maritime Administration.
[FR Doc. 02-6467 Filed 3-15-02; 8:45 am]
BILLING CODE 4910-81-P

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

[Docket No. NHTSA 00-6985]

Insurance Cost Information

AGENCY: National Highway Traffic Safety Administration (NHTSA), DOT.

ACTION: Notice of availability.

SUMMARY: This notice announces publication by NHTSA of the 2002 text and data that all car dealers must include in an insurance cost information booklet that they must make available to prospective purchasers, pursuant to 49 CFR 582.4. This information is intended to assist prospective purchasers in comparing differences in passenger vehicle collision loss experience that could affect auto insurance costs.

ADDRESSES: Interested persons may obtain a copy of this booklet by contacting the U.S. Department of Transportation, Docket Management, Room PL-401, 400 Seventh Street, SW.,

Washington, DC 20590. [Docket hours are from 10 a.m. to 5 p.m.].

FOR FURTHER INFORMATION CONTACT: Ms. Rosalind Proctor, Chief, Consumer Programs Division, NHTSA, 400 Seventh Street SW., Washington, DC 20590 (202-366-0846).

SUPPLEMENTARY INFORMATION: Pursuant to section 201(e) of the Motor Vehicle Information and Cost Savings Act, 15 U.S.C. 1941(e), on March 5, 1993, 58 FR 12545, the National Highway Traffic Safety Administration (NHTSA) amended 49 CFR part 582, *Insurance Cost Information Regulation*, to require all dealers of automobiles to distribute to prospective customers information that compares differences in insurance costs of different makes and models of passenger cars based on differences in damage susceptibility. On March 17, 1994, NHTSA denied a petition submitted by the National Automobile Dealers Association (NADA) for NHTSA to reconsider Part 582 insofar as it requires all automobile dealers to prepare the requisite number of copies for distribution of the insurance cost information to prospective purchasers. 59 FR 13630.

On March 24, 1995, NHTSA published a Final Rule to amend part 582 in a number of respects. 60 FR 15509. These changes included wording clarifications and a change in the availability date of the booklet.

Pursuant to 49 CFR 582.4, all automobile dealers are required to make available to prospective purchasers booklets that include this comparative information as well as certain mandatory explanatory text that is set out in section 582.5. Early each year, NHTSA publishes the annual **Federal Register** document updating the Highway Loss Data Institute's (HLDI) December Insurance Collision Report. Booklets reflecting the updated data must be available for distribution to prospective purchasers without charge within 30 days from the date of the **Federal Register**.

NHTSA is mailing a copy of the 2002 booklet to each dealer on the mailing list that the Department of Energy uses to distribute the "Gas Mileage Guide." Dealers will have the responsibility of reproducing a sufficient number of copies of the booklet to assure that they are available for retention by prospective purchasers by [30 days after date of publication]. Dealers who do not receive a copy of the booklet within 15 days of the date of this notice should contact Ms. Rosalind Proctor of NHTSA's Office of Planning and Consumer Programs (202) 366-0846 to receive a copy of the booklet and to be

added to the mailing list. Dealers may also obtain a copy of the booklet through the NHTSA web page at: www.nhtsa.dot.gov/cars/problems/studies/InsCost.

(49 U.S.C. 32302; delegation of authority at 49 CFR 1.50(f).)

Issued on: March 12, 2002.

Stephen R. Kratzke,
Associate Administrator for Safety,
Performance Standards.

[FR Doc. 02-6355 Filed 3-15-02; 8:45 am]

BILLING CODE 4910-59-P

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

[Docket No. NHTSA-2002-11778; Notice 1]

Bridgestone/Firestone North American Tire, LLC, Receipt of Application for Decision of Inconsequential Noncompliance

Bridgestone/Firestone North American Tire, LLC (Firestone), a Delaware Limited Liability Company, has determined that approximately 754 30x9.50 R15 LT Widetrack Baja A/T tires produced in the LaVergne, Tennessee plant are not in full compliance with 49 CFR 571.119, Federal Motor Vehicle Safety Standard (FMVSS) No. 119, "New pneumatic tires for vehicles other than passenger cars, "and has filed an appropriate report pursuant to 49 CFR part 573, "Defect and Noncompliance Reports." Firestone has also applied to be exempted from the notification and remedy requirements of 49 U.S.C. chapter 301—"Motor Vehicle Safety" on the basis that the noncompliance is inconsequential to motor vehicle safety.

This notice of receipt of an application is published under 49 U.S.C. 30118 and 30120 and does not represent any agency decision or other exercise of judgment concerning the merits of the application.

According to the application, "During weeks 38, 39 and 40 of the year 2001, the LaVergne, Tennessee plant of Firestone produced a number of tires that fail to comply with the tire marking requirements of FMVSS 119 S6.5(d).

The actual markings on the noncompliant tires are:
Max Load 350 Kg at 1985 kPa cold
Max Load 900 Lbs at 50 PSI cold

The correct markings are:
Max Load 900 Kg at 350 kPa cold
Max Load 1985 Lbs at 50 PSI cold

Firestone submits that the failure of the tires to comply with FMVSS 119

S6.5(d) should be deemed inconsequential to motor vehicle safety for the following reasons:

(1) All of the affected 30x9.50R15LT Widetrack Baja A/T tires meet all of the remaining requirements of 49 CFR, part 119.

(2) The maximum load as stated on the tire in both English and Metric units is actually less than the actual maximum load for these tires. Therefore, it is not likely the tires would be placed in an unsafe, overload situation as a result of the marking noncompliance. In fact, if the consumer relies on the markings, the load will be significantly less than the tire is capable of carrying.

(3) While the inflation pressure is incorrect in Metric units, the English inflation units are correct. Since the English units are correct and English units are the common usage for inflation in North America, it is highly unlikely that the subject tires would be over inflated as a result of the marking noncompliance.

(4) The subject tires are correctly marked Load Range "C" and Load Index 104. By Tire and Rim Association's data, the Load Range "C" and Load Index 104 define maximum load of 1985 pounds and 900 Kgs at 50 psi and 350 kPa.

Interested persons are invited to submit written data, views, and arguments on the application described above. Comments should refer to the docket number and be submitted to: U.S. Department of Transportation, Docket Management, Room PL-401, 400 Seventh Street, SW., Washington, DC 20590. It is requested that two copies be submitted.

All comments received before the close of business on the closing date indicated below will be considered. The application and supporting materials, and all comments received after the closing date, will also be filed and will be considered to the extent possible. When the application is granted or denied, the notice will be published in the **Federal Register** pursuant to the authority indicated below.

Comment closing date: April 17, 2002.

(49 U.S.C. 30118, 30120; delegations of authority at 49 CFR 1.50 and 501.8)

Issued on: March 11, 2002.

Stephen R. Kratzke,

Acting Associate Administrator for Safety
Performance Standards.

[FR Doc. 02-6356 Filed 3-8-02; 8:45 am]

BILLING CODE 4910-59-P

DEPARTMENT OF TRANSPORTATION

Surface Transportation Board

[STB Finance Docket No. 34176]

Western New York & Pennsylvania Railroad, LLC—Acquisition and Operation Exemption-Line of Northwest Pennsylvania Rail Authority

Western New York & Pennsylvania Railroad, LLC (WNYP), a Class III rail carrier, has filed a verified notice of exemption under 49 CFR 1150.41 to acquire and operate approximately 41.8 miles of rail line currently owned by Northwest Pennsylvania Rail Authority (Authority) and operated by Oil Creek & Titusville Lines, Inc. (OCTL).¹ The subject line extends between approximately milepost 102.3 at Meadville, PA, and approximately milepost 60.5 at Corry, PA, in Crawford and Erie Counties, PA. WNYP certifies that its projected annual revenues as a result of this transaction will not result in the creation of a Class I or Class II rail carrier, and further certifies that its projected annual revenues will not exceed \$5 million.

The transaction was scheduled to be consummated on or after February 28, 2002, the effective date of the exemption.

If the verified notice contains false or misleading information, the exemption is void *ab initio*. Petitions to revoke the exemption under U.S.C. 10502(d) may be filed at any time. The filing of a petition to revoke will not automatically stay the transaction.

An original and 10 copies of all pleadings, referring to STB Finance Docket No. 34176, must be filed with the Surface Transportation Board, Office of the Secretary, Case Control Unit, 1925 K Street, NW., Washington, DC 20423-0001. In addition, a copy of each pleading must be served on Kevin M. Sheys, Kirkpatrick & Lockhart LLP, 1800 Massachusetts Avenue—2nd Floor, Washington, DC 20036.

Board decisions and notices are available on our Web site at www.stb.dot.gov.

Decided: March 11, 2002.

¹ Pursuant to an agreement entered into between WNYP and OCTL, WNYP will simultaneously acquire OCTL's operating rights over the rail line. See *Oil Creek and Titusville Lines-Meadville Division-Operation Exemption*, STB Finance Docket No. 33371 (STB served Apr. 3, 1997) (notice of exemption for OCTL to operate the 41.8-mile rail line under an operating agreement with Authority).

By the Board, David M. Konschnik,
Director, Office of Proceedings.

Vernon A. Williams,
Secretary.

[FR Doc. 02-6309 Filed 3-14-02; 8:45 am]

BILLING CODE 4915-00-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

Proposed Collection; Comment Request for Form 720X

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form 720X, Amended Quarterly Federal Excise Tax Return.

DATES: Written comments should be received on or before May 17, 2002 to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the form and instructions should be directed to Allan Hopkins, (202) 622-6665, or through the internet (Allan.M.Hopkins@irs.gov) Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Amended Quarterly Federal Excise Tax Return.

OMB Number: 1545-1759. Form Number: 720X.

Abstract: Form 720X is used to make adjustments to correct errors on Forms 720 filed for previous quarters. It can be filed by itself or it can be attached to any subsequent Form 720. Code section 6416(d) allows taxpayers to take a credit on a subsequent return rather than filing a refund claim. The creation of Form 720X is the result of a project to provide a uniform standard for trust fund accounting.

Current Actions: There are no changes being made to Form 720X at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: Businesses or other for-profit organizations.

Estimated Number of Responses: 22,000.

Estimated Time Per Response: 4 hrs., 59 min.

Estimated Total Annual Burden Hours: 109,560.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 13, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6477 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

[PS-4-96]

Proposed Collection; Comment Request for Regulation Project

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning an existing final regulation, PS-4-96 (TD 8743), Sale of Residence From Qualified Personal Residence Trust (§ 25.2702-5).

DATES: Written comments should be received on or before May 17, 2002 to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of this regulation should be directed to Allan Hopkins, (202) 622-6665, or through the internet (Allan.M.Hopkins@irs.gov) Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Sale of Residence From Qualified Personal Residence Trust.

OMB Number: 1545-1485.

Regulation Project Number: PS-4-96.

Abstract: Internal Revenue Code section 2702(a)(3) provides special favorable valuation rules for valuing the gift of a personal residence trust. Regulation section 25.2702-5(a)(2) provides that if the trust fails to comply with the requirements contained in the regulations, the trust will be treated as complying if a statement is attached to the gift tax return reporting the gift stating that a proceeding has been commenced to reform the instrument to comply with the requirements of the regulations.

Current Actions: There is no change to this existing regulation.

Type of Review: Extension of a currently approved collection.

Affected Public: Individuals or households.

Estimated Number of Respondents: 200.

Estimated Time Per Respondent: 3 hours, 6 min.

Estimated Total Annual Burden Hours: 625 hours.

The following paragraph applies to all of the collections of information covered by this notice.

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 13, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6478 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

Proposed Collection; Comment Request for Form 1041-A

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form

1041-A. U. S Information Return-Trust Accumulation of Charitable Amounts.

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT:

Requests for additional information or copies of the form(s) and instructions should be directed to Larnice Mack, (202) 622-3179, or through the Internet, Larnice.Mack@irs.gov, Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: U.S. Information Return-Trust Accumulation of Charitable Amounts.

OMB Number: 1545-0094.

Form Number: 1041-A.

Abstract: Form 1-41-A. is used to report the information required in Internal Revenue Code section 6034 concerning accumulation and distribution of charitable amounts. The data is used to verify the amounts for which a charitable deduction was allowed are used for charitable purposes.

Current Actions: There are no changes being made to the form at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: Businesses or other for-profit organizations, and individuals.

Estimated Number of Respondents: 18,000.

Estimated Time Per Respondent: 37 hrs., 33 min.

Estimated Total Annual Burden Hours: 675,900.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper

performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 12, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6479 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

Proposed Collection; Comment Request for Form 8823

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form 8823, Low-Income Housing Credit Agencies Report of Noncompliance or Building Disposition.

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT:

Requests for additional information or copies of the form(s) and instructions should be directed to Larnice Mack, (202) 622-3179, or through the Internet, Larnice.Mack@irs.gov, Internal Revenue Service, room 5244, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Low-Income Housing Credit Agencies Report of Noncompliance or Building Disposition.

OMB Number: 1545-1204.

Form Number: 8823.

Abstract: Under Internal Revenue Code section 42(m)(1)(B)(iii), state housing credit agencies are required to notify the IRS of noncompliance with the low-income housing tax credit provisions. A separate form must be filed for each building that is not in compliance. The IRS uses this information to determine whether the low-income housing credit is being correctly claimed and whether there is any credit recapture.

Current Actions: There are no changes being made to Form 8823 at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: State or local government housing credit agencies.

Estimated Number of Respondents: 20,000.

Estimated Time Per Respondent: 8 hrs., 48 min.

Estimated Total Annual Burden Hours: 176,000.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 11, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6480 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY

Internal Revenue Service

[PS-7-89]

Proposed Collection; Comment Request for Regulation Project

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning an existing final regulation, PS-7-89 (TD 8684), Treatment of Gain From the Disposition of Interest in Certain Natural Resource Recapture Property by S Corporations and Their Shareholders (§ 1.1254-4).

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the information collection should be directed to Larnice Mack, (202) 622-3179, or through the Internet, Larnice.Mack@irs.gov, Internal Revenue Service, room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Treatment of Gain From the Disposition of Interest in Certain Natural Resource Recapture Property by S Corporations and Their Shareholders.

OMB Number: 1545-1493.

Regulation Project Number: PS-7-89.

Abstract: This regulation prescribes rules under Code section 1254 relating to the treatment by S corporations and their shareholders of gain from the disposition of natural resource recapture property and from the sale or exchange of S corporation stock. Section 1.1254-4(c)(2) of the regulation provides that

gain recognized on the sale or exchange of S corporation stock is not treated as ordinary income if the shareholder attaches a statement to his or her return containing information establishing that the gain is not attributable to section 1254 costs.

Current Actions: There is no change to this existing regulation.

Type of Review: Extension of a currently approved collection.

Affected Public: Business or other for-profit organizations, and individuals.

Estimated Number of Respondents: 1,000.

Estimated Time Per Respondent: 1 hour.

Estimated Total Annual Burden Hours: 1,000.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 11, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6481 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF THE TREASURY**Internal Revenue Service****Proposed Collection; Comment Request for Form 8302**

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice and request for comments.

SUMMARY: The Department of the Treasury, as part of its continuing effort to reduce paperwork and respondent burden, invites the general public and other Federal agencies to take this opportunity to comment on proposed and/or continuing information collections, as required by the Paperwork Reduction Act of 1995, Public Law 104-13 (44 U.S.C. 3506(c)(2)(A)). Currently, the IRS is soliciting comments concerning Form 8302, Direct Deposit or Refund of \$1 Million or More.

DATES: Written comments should be received on or before May 17, 2002, to be assured of consideration.

ADDRESSES: Direct all written comments to Glenn Kirkland, Internal Revenue Service, room 6411, 1111 Constitution Avenue NW., Washington, DC 20224.

FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the form and instructions should be directed to Allan Hopkins, (202) 622-6665, or through the Internet, Allan.M.Hopkins@irs.gov, Internal Revenue Service, Room 6407, 1111 Constitution Avenue NW., Washington, DC 20224.

SUPPLEMENTARY INFORMATION:

Title: Direct Deposit or Refund of \$1 Million or More.

OMB Number: 1545-1763.

Form Number: 8302.

Abstract: This form is used to request a deposit of a tax refund of \$1 million or more directly into an account at any U.S. bank or other financial institution that accepts direct deposits.

Current Actions: There are no changes being made to Form 8302 at this time.

Type of Review: Extension of a currently approved collection.

Affected Public: Business or other for-profit organizations, individuals or households.

Estimated Number of Respondents: 400.

Estimated Time Per Respondent: 2 hr., 27 min.

Estimated Total Annual Burden Hours: 988.

The following paragraph applies to all of the collections of information covered by this notice:

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number. Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential, as required by 26 U.S.C. 6103.

Request for Comments

Comments submitted in response to this notice will be summarized and/or included in the request for OMB approval. All comments will become a matter of public record. Comments are invited on: (a) Whether the collection of information is necessary for the proper performance of the functions of the agency, including whether the information shall have practical utility; (b) the accuracy of the agency's estimate of the burden of the collection of information; (c) ways to enhance the quality, utility, and clarity of the information to be collected; (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology; and (e) estimates of capital or start-up costs and costs of operation, maintenance, and purchase of services to provide information.

Approved: March 13, 2002.

Glenn Kirkland,

IRS Reports Clearance Officer.

[FR Doc. 02-6483 Filed 3-15-02; 8:45 am]

BILLING CODE 4830-01-P

DEPARTMENT OF VETERANS AFFAIRS**Advisory Committee on Minority Veterans, Notice of Meeting**

The Department of Veterans Affairs (VA) gives notice under the Federal Advisory Committee Act, Public Law 92-463, that a meeting of the Advisory Committee on Minority Veterans will be held from Monday, March 25, 2002, through Wednesday, March 27, 2002, from 8:30 a.m. until 5 p.m. each day, at the VA Regional Office, 1120 Vermont Avenue, NW., Room 1001A, Washington, DC.

The purpose of the Committee is to advise the Secretary on the administration of VA benefits and services to minority veterans; to assess the needs of minority veterans and to

evaluate whether VA compensation, medical and rehabilitation services, outreach, and other programs are meeting those needs. The Committee will make recommendations to the Secretary regarding such activities.

On March 25, the Committee will meet with the Secretary to receive his charge, and will receive an ethics briefing from the Office of General Counsel. The Committee will examine the results of the Secretary's VA Claims Processing Task Force, and will be briefed by the Task Force's Executive Secretary. They will also be briefed by the Acting Under Secretary for Benefits on adjudication reform and plans to implement Task Force's recommendations. The Committee will conduct subcommittee-working sessions in the afternoon.

On Tuesday, March 26, the Committee will focus on minority business access to government contracting and problems experienced by minority veteran-owned businesses. The President and Chief Executive Officer of the Veterans Entrepreneurial Corporation will address the Committee about the Corporation's progress and its impact on minority businesses. The Committee will meet with the Deputy Secretary in the afternoon.

On Wednesday, March 27, the Committee will be briefed about VA Readjustment Counseling services located on Indian Reservations. The topic of dust induced lung disease associated with Navy deck grinding will be discussed, and the Committee will begin drafting its annual report for fiscal year 2002.

These sessions will be open to the public. No time will be allocated for receiving oral presentations from the public. However, the Committee will accept written comments from interested parties on issues on the meeting agenda and other issues affecting minority veterans. Such comments should be referred to the Committee at the following address: Advisory Committee on Minority Veterans, Center for Minority Veterans (00M), U.S. Department of Veterans Affairs, 810 Vermont Avenue, NW., Washington, DC 20420.

Dated: March 11, 2002.

By Direction of the Secretary:

Nora E. Egan,

Committee Management Officer.

[FR Doc. 02-6325 Filed 3-15-02; 8:45 am]

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Part II

Department of Justice

Antitrust Division

United States v. Microsoft Corporation; Notices

DEPARTMENT OF JUSTICE

Antitrust Division

United States v. Microsoft Corporation; Notice of Availability of Public Comments; Memorandum of the United States in Support of Entry of Proposed Final Judgment; Response of the United States to Public Comments on the Revised Proposed Final Judgment; Stipulation and Second Revised Proposed Final Judgment; and United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment

In *United States v. Microsoft Corp.*, Civil Action No. 98–1232, pending in the United States District Court for the District of Columbia, the United States hereby publishes: (1) Memorandum of the United States in Support of Entry of Proposed Final Judgment; (2) Response of the United States to Public Comments on the Revised Proposed Final Judgment; (3) Stipulation and Second Revised Proposed Final Judgment; and (4) United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment.

The United States is concurrently publishing in the **Federal Register** a complete list of the names of all individuals or entities submitting public comments; the number of pages of each comment; a unique tracking number assigned to each comment so that each comment may be located on the Department of Justice's website; and an index to the comments organized by six categories based primarily on the level of detail of the comment.

In addition to the publication in the **Federal Register** of the materials published herein, electronic copies of all comments are available on the Department of Justice's website at www.usdoj.gov/atr/cases/ms-comments.htm. Interested persons may also request a copy of the one or more CD-ROMs containing the full text of the comments by contacting the Department of Justice in Washington, DC at Antitrust Documents Group, 325 7th Street NW., Ste. 215 North, Washington, DC 20530, Telephone: (202) 514–2481, Fax: (202) 514–3763. The United States will provide free of charge one copy of this CD-ROM or set of CD-ROMs to each individual person and five copies to each library or other institution that requests it. The United States will provide, at cost, additional copies above these limits to individuals or institutions upon request. The United States has filed the comments on CD-

ROM with the Clerk of the United States District Court for the District of Columbia.

Memorandum in Support of Entry of Proposed Final Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Memorandum of the United States in Support of Entry of the Proposed Final Judgment.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002; Tunney Act Hearing.

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In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant;
 Memorandum of the United States in Support of Entry of the Proposed Final Judgment.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002, Tunney Act Hearing.

The proposed final judgment, as revised and modified, represents the culmination of six years of investigation, litigation, appeals, and negotiation. It is a comprehensive remedy that puts into place meaningful, effective, and enforceable restrictions on Microsoft and, critically, comports with

both the legal standards for relief in an antitrust case and the decision by the Court of Appeals in this case. Just as important, it provides relief effective *now*. Failure to enter the proposed final judgment would mean that Microsoft's anticompetitive practices likely would continue unabated for several more years, an eternity in this ever-changing market. Accordingly, in the United States' best judgment, entry of the proposed final judgment is in the public interest.

Background

1. On May 18, 1998, the United States filed a civil complaint alleging that Microsoft had engaged in anticompetitive conduct in violation of Sections 1 and 2 of the Sherman Act, 15 U.S.C. 1, 2. At Microsoft's request, the case was consolidated with a similar action brought by twenty¹ states and the District of Columbia.² The United States and the States jointly presented the case in a 78-day bench trial that began on October 19, 1998, and ended on June 24, 1999. The court heard testimony from 26 witnesses and admitted depositions of 79 other witnesses and 2733 exhibits. On November 5, 1999, the court entered 412 findings of fact. *United States v. Microsoft Corp.*, 84 F. Supp. 2d 9 (D.D.C. 1999) ("Findings of Fact"). On April 3, 2000, after the parties attempted unsuccessfully to settle the suit through months-long mediation before Judge Richard Posner,³ the district court entered its conclusions of law. 87 F. Supp. 2d 30 (D.D.C. 2000) ("Conclusions of Law"). On June 7, 2000, after further proceedings on remedy, the district court entered its final judgment. 97 F. Supp. 2d 59 (D.D.C. 2000) ("Initial Final Judgment" (IFJ)).

Plaintiffs never contended that Microsoft unlawfully obtained its monopoly in Intel-compatible personal computer (PC) operating systems. Plaintiffs alleged, and the district court ruled, that Microsoft successfully had engaged in anticompetitive acts to protect and maintain that monopoly, in violation of Section 2 of the Sherman Act. *Conclusions of Law* at 37–44. The district court also ruled that Microsoft had attempted to monopolize the Internet Web browser market, in violation of Section 2, and had tied its Web browser, Internet Explorer (IE), to its Windows operating system, in

violation of Section 1. *Id.* at 45–51. The district court rejected plaintiffs' claim that Microsoft's exclusive dealing contracts violated Section 1 of the Sherman Act. *Id.* at 51–54. To remedy the violations, the court ordered Microsoft to break up into separate operating system and applications businesses. Initial Final Judgment, 97 F. Supp. 2d at 64–65. The Initial Final Judgment also ordered transitional conduct restrictions until the structural relief became effective. *Id.* at 66–69.

Microsoft filed notices of appeal,⁴ and the Court of Appeals, sua sponte, ordered that any proceedings before it be heard en banc. Order, No. 00–5212 (D.C. Cir., June 13, 2000). The district court certified the case for direct appeal to the Supreme Court pursuant to the Expediting Act of 1903, as amended, 15 U.S.C. 29(b), and stayed its judgment pending completion of the appellate process. Order (June 20, 2000). The Supreme Court declined to accept the appeal and remanded the case to the Court of Appeals. *Microsoft Corp. v. United States*, 530 U.S. 1301 (2000).

2. After extensive briefing and two days of oral argument, the en banc Court of Appeals issued a unanimous and comprehensive decision affirming in part, reversing in part, and remanding in part for proceedings before a different district judge. *United States v. Microsoft Corp.*, 253 F.3d 34 (D.C. Cir. 2001) (en banc) (per curiam) ("Microsoft").

a. The Court of Appeals affirmed the district court's ruling that Microsoft maintained its operating system monopoly, in violation of Section 2 of the Sherman Act, by engaging in specific acts that impeded the emergence of two nascent "middleware" threats to that monopoly. *Id.* at 50–80.⁵ "Middleware" is platform software that runs on top of an operating system but simultaneously exposes its own application programming interfaces (APIs) so that applications can run on the middleware itself. *Id.* at 53; *Findings of Fact*, ¶ 28. An application written to rely exclusively on a middleware program's APIs could run on all operating systems on which that middleware runs (i.e., would be "cross-platform"). The Court of Appeals found that middleware posed a potential threat to Microsoft's operating system monopoly because if enough applications developers (known as

independent software vendors (ISVs)) wrote enough applications for widely used middleware, computer users no longer would be reluctant to choose a non-Windows operating system for fear that it would run an insufficient array of applications. *Microsoft*, 253 F.3d at 53. Over time, this widely used middleware might have the potential to erode the "applications barrier to entry" that protected Microsoft's Windows monopoly.

Microsoft's anticompetitive acts centered on two particular middleware threats: Netscape's Web browser (Navigator), and Sun Microsystems's Java technologies. Microsoft set out to ensure that its own Web browser, IE, gained dominant usage so that ISVs would continue to focus their efforts on the Windows platform rather than the Navigator platform. Microsoft took steps to constrict Netscape's access to the distribution channels that led most efficiently to browser usage: pre-installation by computer manufacturers (known as original equipment manufacturers (OEMs)), distribution by Internet access providers (IAPs), and the ISVs themselves. Through restrictions placed in its Windows licenses to OEMs, exclusive deals with IAPs and ISVs, and a combination of inducements to—and threats of retaliation against—other third-parties, Microsoft sought to impede the emergence of middleware as a potential threat to its operating system monopoly. *Id.* at 58–74.

Java technologies posed a middleware threat to Microsoft by enabling developers to write programs that could be ported to different operating systems with relative ease. In May 1995, Netscape announced that it would include a Sun-compliant Windows Java Virtual Machine (JVM), a key component of Java technologies, with every copy of Navigator, thereby creating the possibility that Sun's Java implementation would achieve the necessary ubiquity on Windows to pose a threat to the applications barrier to entry. *Id.* at 74. Thus, by limiting the usage of Navigator, Microsoft simultaneously would limit the distribution of Java. Microsoft, however, took additional steps directed specifically to interfere with the development, distribution, and use of cross-platform Java. Those steps included: (1) pressuring third parties not to support cross-platform Java (*id.* at 75); (2) seeking to extinguish the Java threat through technological means that maximized the difficulty with which applications written in Java could be ported from Windows to other platforms, and vice versa (*id.* at 74–75); and (3) other anticompetitive steps to

¹ One State later withdrew, and another settled in July 2001.

² On February 1, 2002, this Court de-consolidated the cases. Order at 3 (Feb. 1, 2002).

³ At the time, Judge Posner was Chief Judge of the United States Court of Appeals for the Seventh Circuit.

⁴ Plaintiffs did not cross-appeal the dismissal of their Section 1 claim alleging exclusive dealing.

⁵ The Court of Appeals also rejected Microsoft's procedural challenges to the trial court proceedings, finding the district court's actions "comfortably within the bounds of its broad discretion to conduct trials as it sees fit." *Microsoft*, 253 F.3d at 98, 100–01.

discourage developers from creating Java applications compatible with non-Microsoft JVMs (*id.* at 75–78).

In affirming liability for monopoly maintenance, however, the Court of Appeals upheld 12 of the 20 district court findings that particular acts constituted bases for violations of Section 2. *See id.* at 59–78. In particular, the court rejected the findings that Microsoft had violated Section 2 by prohibiting OEMs from “automatically launching a substitute user interface upon completion of the boot process” (*id.* at 63); overriding the user’s choice of browser in certain circumstances (*id.* at 67); giving away its Internet Explorer browser to IAPs and ISVs (*id.* at 67–68, 71–72); offering IAPs a bounty for each customer the IAP signs up for service using the IE browser (*id.* at 67–68); developing and giving away the Internet Explorer Access Kit (IEAK) (*id.* at 68); entering into exclusive agreements with Internet Content Providers (ICPs) (*id.* at 71); and creating a JVM that runs faster on Windows but lacks the cross-platform attributes that Sun’s (hence Navigator’s) JVM possesses (*id.* at 74–75). In addition, and importantly, the Court of Appeals expressly rejected the district court’s conclusion that, “apart from Microsoft’s specific acts, Microsoft was liable under § 2 based upon its general ‘course of conduct.’” *Id.* at 78. The court found that the district court had failed to “point to any series of acts, each of which harms competition only slightly but the cumulative effect of which is significant enough to form an independent basis for liability.” *Id.*

b. The Court of Appeals also reversed the district court’s determination that Microsoft had attempted to monopolize the Web browser market in violation of Section 2. *Id.* at 80–84. The court found that plaintiffs had failed to define and prove a market for Web browsers, a necessary element of the claim. *Id.* at 81–82.

c. The Court of Appeals vacated the district court’s judgment on the Section 1 tying claim as well, and remanded that claim to the district court for reconsideration under the rule of reason. *Id.* at 84–97. In so holding, the Court of Appeals held that the market for platform software presented unique issues under tying law. The “nature of the platform software market affirmatively suggests that per se rules might stunt valuable innovation” (1) because “the separate-products test is a poor proxy for net efficiency from newly integrated products; and (2) “because of the pervasively innovative character of platform software markets, tying in such markets may produce efficiencies that courts have not previously encountered

and thus the Supreme Court had not factored into the per se rule as originally conceived.” *Id.* at 92–93. The court directed that on remand, plaintiffs would be limited to proving that the anticompetitive effects from tying outweigh the benefits in the *tying* product market, not just that those effects outweigh the benefits overall. *Id.* at 95. In addition, plaintiffs would be “precluded from arguing any theory of harm that depends on a precise definition of browsers or barriers to entry . . . other than what may be implicit in Microsoft’s tying arrangement.” *Id.*

d. In light of its determination that it had “drastically” (*id.* at 105, 107) altered the district court’s conclusions on liability, and its finding that an evidentiary hearing on remedy was necessary prior to the district court’s imposing a remedy (*id.* at 101–103), the Court of Appeals vacated the final judgment and remanded the case to the district court for further proceedings. *Id.* at 107. The court also offered guidance “to advance the ultimate resolution of this important controversy.” *Id.* at 105. Though recognizing that, “[a]s a general matter, a district court is afforded broad discretion to enter that relief it calculates will best remedy the conduct it has found to be unlawful,” *id.*, the Court of Appeals directed this Court to “reconsider whether the use of the structural remedy of divestiture is appropriate with respect to Microsoft, which argues that it is a unitary company.” *Id.*

Critically, the Court of Appeals admonished the district court on remand to bear in mind the role of causation when fashioning relief, directing this Court to “consider whether plaintiffs have established a sufficient causal connection between Microsoft’s anticompetitive conduct and its dominant position in the [operating system] market.” *Id.* at 106. Absent “clear[]” indication of a “*significant causal connection* between the conduct and creation or maintenance of the market power,” Microsoft’s unlawful behavior “should be remedied by ‘an injunction against continuation of that conduct.’” *Id.* at 106 (quoting 3 Phillip E. Areeda & Herbert Hovenkamp, *Antitrust Law* ¶ 650a, at 67 (rev. ed. 1996) (“*Antitrust Law*”)) (emphasis added by Court of Appeals). The court emphasized that it had “found a causal connection between Microsoft’s exclusionary conduct and its continuing position in the operating systems market only through inference,” *id.* at 106–07, but that even the district court “expressly did *not* adopt the position that Microsoft would have lost its

position in the [operating system] market but for its anticompetitive behavior.” *Id.* at 107 (quoting *Findings of Fact*, ¶ 411) (emphasis added). The court concluded that the remedy should be “tailored to fit the wrong creating the occasion for the remedy.” *Id.* at 107.

e. Finally, the Court of Appeals concluded that the district judge’s contacts with the press violated the Code of Conduct for United States Judges and warranted disqualification under 28 U.S.C. 455(a). *Id.* at 107–118. The court vacated the remedy on the additional basis that the district judge’s misconduct infected the remedial phase. *Id.* at 117.

3. After the Court of Appeals rejected Microsoft’s petition for rehearing, Microsoft filed a petition for a writ of certiorari based on the Court of Appeals’ failure to vacate the *Findings of Fact* and *Conclusions of Law*—and not just the remedy—in light of the district judge’s misconduct. Petition for a Writ of Certiorari, No. 01–236 (Aug. 7, 2001) (“Cert. Petition”). Although Microsoft’s petition was limited to the issue of judicial misconduct, it promised a future petition on several issues relating to liability when the case becomes final—after the remand to the district court and another appeal to the D.C. Circuit. *Id.* at 15. On October 9, 2001, the Supreme Court denied Microsoft’s petition. *Microsoft Corp. v. United States*, 122 S. Ct. 350 (2001).

Meanwhile, on the same day it filed its petition for certiorari, Microsoft moved the Court of Appeals to stay its mandate pending disposition of the—petition by the Supreme Court. The Court of Appeals denied Microsoft’s motion, *United States v. Microsoft Corp.*, 2001 WL 931170 (D.C. Cir. Aug. 17, 2001) (en banc) (per curiam), and issued its mandate on August 24, 2001. That same day, a random selection assigned the case to this Court.

4. On September 6, 2001, plaintiffs advised Microsoft that they did not intend to pursue the Section 1 tying claim on remand, and that they did not intend to pursue on remand the restructuring of Microsoft into two separate companies. As explained to the Court in the Joint Status Report filed on September 20, 2001, Plaintiffs’ goal was to achieve the expeditious imposition of relief that would effectively remedy Microsoft’s illegal conduct. Joint Status Report at 21 (Sept. 20, 2001).

5. On September 28, 2001, this Court ordered the parties to “concentrate all of their resources” on a new round of intense settlement negotiations and probable mediation. Order at 2–3 (Sept. 28, 2001). The Court emphasized the importance of these efforts in light of

the passage of time—more than six years since plaintiffs' claims arose and more than four years of litigation, *id.* at 2. The Court expressly directed plaintiffs to "determine which portions of the former judgment remain appropriate in light of the appellate court's ruling and which portions are unsupported following the appellate court's narrowing of liability." Tr. 9/28/01 at 8. The Court also adopted a fast-track discovery and evidentiary hearing schedule in case the parties failed to settle.⁶

On November 2, 2001, following five weeks of intensive negotiation and mediation as ordered by the Court, the United States and Microsoft agreed on terms of a proposed final judgment. Stipulation at 1 (Nov. 2, 2001). Further negotiations with several of the plaintiff States resulted in submission on November 6, 2001, by the United States, the Settling States,⁷ and Microsoft of the Revised Proposed Final Judgment (RPFJ). Pursuant to the requirements of Section 2 of the Antitrust Procedures and Penalties Act ("Tunney Act"), 15 U.S.C. 16(b)–(h), the United States filed its Competitive Impact Statement (CIS) on November 15, 2001, and published the RPFJ, CIS, and description of the procedures for submitting public comments on the proposed decree in the **Federal Register** on November 28, 2001. 66 FR 59,452 (2001). The public comment period closed on January 28, 2002—with more than 30,000 comments submitted—and the United States' response to those comments is being filed concurrently with this Motion and supporting Memorandum. Under the Tunney Act, this Court must now determine whether the RPFJ is in the "public interest." 15 U.S.C. 16(e).

6. On January 30, 2002, the Court ordered the parties to address "whether, in response to the comments received by the Department of Justice in accordance with 15 U.S.C. 16(b), the United States and Microsoft are considering any modifications of the Proposed Final Judgment." Order at 1 (Jan. 30, 2002). Responding in a Joint Status Report filed on February 7, 2002, the parties stated that they were considering making modifications and would submit any proposed modifications to the Court on or before

February 27, 2002. Joint Status Report at 7 (Feb. 7, 2002). Simultaneously with this Memorandum, the parties have filed a Second Revised Proposed Final Judgment (SRPFJ), which includes modifications to which the United States, Microsoft, and the Settling States have agreed.⁸ This Memorandum is couched in terms of, and generally refers to, the proposed decree before modification (i.e., the RPFJ), addressing the modifications of the SRPFJ only as required. However, the decree the Court should enter is the *modified* version of the RPFJ—that is, the SRPFJ.

Discussion

I. The Tunney Act Governs the Court's Disposition of the Revised Proposed Final Judgment

By its express terms, the Tunney Act applies to "[a]ny proposal for a consent judgment submitted by the United States for entry in any civil proceeding brought by or on behalf of the United States under the antitrust laws," 15 U.S.C. 16(b) (emphasis added), without regard to when the United States submits it. Moreover, the Court is required to make its Tunney Act public interest determination "[b]efore entering any consent judgment proposed by the United States under this section." *Id.* § 16(e) (emphasis added). The Revised Proposed Final Judgment on its face is a proposal for a consent judgment submitted by the United States for entry in a civil proceeding brought by the United States under the antitrust laws. By the plain and unambiguous statutory language, the Tunney Act applies and governs the Court's consideration of the RPFJ.

The Tunney Act applies even though the parties proposed the RPFJ after trial and after the Court of Appeals affirmed Microsoft's liability for monopoly maintenance. These circumstances⁹ have led some to suggest, see AAI Tunney Act Comments, at 4–9 (MTC #

0030600); ProComp's Comments to the Proposed Final Judgment, at 1–2 (MTC # 0030608) ("ProComp Comments"); Memorandum of Points and Authorities in Support of the California Plaintiffs' Motion to Intervene at 18–21 (Jan. 23, 2002)) ("Cal. Plaintiffs' Br."), that the Tunney Act does not apply to some proposals for consent judgments submitted by the United States for entry in a civil proceeding brought by the United States under the antitrust laws, including the RPFJ, because of the stage at which they are proposed. It has been variously suggested that the Act does not apply to proposals that arise after the taking of testimony begins (*id.* at 10, 18–19 n.9); after litigation to judgment (*id.* at 11, 18), apparently whether or not that judgment is vacated on appeal; and after litigation through judgment and appeal (*id.* at 18), again apparently without regard to the result on appeal.

Because, then and now, most consent judgments in government antitrust cases are entered before trial, Congress undoubtedly focused on pre-trial consent judgments when it enacted the Tunney Act. But Congress knew that consent judgments could be proposed at later stages, *see* pages 15–16 below, and it did not exempt them from the Tunney Act. Even if Congress had failed to foresee later-arising proposals, in the face of an "unambiguous statutory text [such a failure] is irrelevant," *Pennsylvania Department of Corrections v. Yeskey*, 524 U.S. 206, 212 (1998), because application of an unambiguous statute "in situations not expressly anticipated by Congress" merely shows the statute's breadth. *Id.* (citation and internal quotation marks omitted).

The plain meaning of "[a]ny proposal for a consent judgment" is sufficient to support the conclusion that the Tunney Act applies here. But if one wants more support for reading "any" to mean "any," that support is readily at hand. First, nothing in the language of the Tunney Act suggests that the Act reaches only proposals for consent judgments in government civil antitrust cases that are submitted at some appropriate time.¹⁰ And the context of the Tunney Act suggests a broad reading

⁶ Indeed, the evidentiary hearing in *New York v. Microsoft Corp.*, No. 98–CV–1233 (CKK) (D.D.C.), between the Non-Settling States and Microsoft is scheduled to begin on March 11, 2002. (Order at 2 (Oct. 2, 2001)).

⁷ New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina, and Wisconsin (the "Settling States")—each a party to *New York v. Microsoft Corp.*, No. 98–CV–1233 (CKK) (D.D.C.)—have signed the Revised Proposed Final Judgment.

⁸ The United States also filed, simultaneously with this Memorandum, a Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment. As explained briefly below, *see* Section II.G, page 34, the SRPFJ is a logical outgrowth of the RPFJ, its incremental modifications responding to the public comments, and the overall result further advances the public interest.

⁹ The United States has never before initiated a Tunney Act proceeding so late in a lawsuit although the settlement in the AT&T case came after the trial court had "already heard what probably amounts to well over ninety percent of the parties' evidence." *United States v. AT&T*, 552 F. Supp. 131, 152 (D.D.C. 1982), *aff'd mem. sub. nom. Maryland v. United States*, 460 U.S. 1001 (1983). The AT&T court followed Tunney Act procedures without deciding that the Tunney Act applied to what the parties characterized as the modification of a consent decree in one case and the dismissal of a different case. *See id.* at 144–45.

¹⁰ It has been suggested that the Tunney Act provision permitting a court to consider, as part of its public interest determination, "the public benefit, if any, to be derived from a determination of the issues at trial," 15 U.S.C. 16(e)(2), limits the reach of the Act to pre-trial settlements. *See* Cal. Plaintiffs' Br. at 18. But that subsection demonstrates only that a consent decree may be proposed prior to trial, not that the Act is limited to pre-trial proposals. Indeed, in this case, the alternative to entry of the RPFJ likely would be trial of outstanding remedy issues. Pursuant to the statute, the Court may properly consider "the public benefit, if any" of requiring determination of those issues at trial.

of the statute's coverage—at the very least, a reading not limited to consent judgments before testimony is taken.¹¹ The term “Tunney Act” refers to Sections 5(b)–(h) of the Clayton Act. Section 5(a), originally enacted in 1914 as Section 5, gives prima facie evidence effect to certain consent decrees, subject to the proviso that the section does not give that effect to “consent judgments or decrees entered before any testimony has been taken.” 15 U.S.C. § 16(a). If Congress in 1914 had understood the words “consent judgments or decrees” to refer only to ones entered before any testimony had been taken, there would have been no need to draw the distinction, and the proviso would have been surplusage.¹² See *South Dakota v. Yankton Sioux Tribe*, 522 U.S. 329, 347 (1998) (“the Court avoids interpreting statutes in a way that ‘renders some

words altogether redundant”’) (quoting *Gustafson v. Alloyd Co.*, 513 U.S. 561, 574 (1995)). Had Congress used the term “consent judgment” in Section 5(b) of the Clayton Act to mean something different than its meaning in Section 5(a), it surely would have said so. See *Commissioner v. Lundy*, 516 U.S. 235, 250 (1996) (“the normal rule of statutory construction [is] that identical words used in different parts of the same act are intended to have the same meaning”) (quoting *Sullivan v. Stroop*, 496 U.S. 478, 484 (1990), and *Sorenson v. Secretary of Treasury*, 475 U.S. 851, 860 (1986) (internal quotation marks omitted)).

Second, Congress clearly was aware that consent judgments could arise relatively late in the course of an antitrust case. Not only were there examples ready at hand involving well-known antitrust cases, see, e.g., *Fifth & Walnut, Inc. v. Loew's Inc.*, 176 F.2d 587, 592–93 (2d Cir. 1949) (consent decrees with some defendants entered on remand, after Supreme Court affirmed liability in part and reversed in part in *United States v. Paramount Pictures, Inc.*, 334 U.S. 131 (1948)),¹³ but the legislative history contained prominent references to the possibility. Representative Hutchinson, then the ranking minority member of the House Judiciary Committee and of its Monopolies and Commercial Law subcommittee, inserted into the hearing record a statement plainly recognizing that circumstances arising during prosecution of a case might make settlement seem appropriate.¹⁴ And Thomas Kauper, then Assistant Attorney General-Antitrust Division,

specifically noted in his testimony that “a consent decree . . . may come after trial.” The Antitrust Procedures & Penalties Act: Hearings on S. 782 & S. 1088 Before the Subcomm. on Antitrust & Monopoly of the Senate Committee on the Judiciary, 93d Cong. 117 (1973) (“Senate Hearings”) (testimony of Thomas E. Kauper).

Finally, a reading of the statutory language that precludes its application at this stage would lead to anomalous results. Nothing plausibly explains why Congress would want a court to enter consent judgments in the later stages of government civil antitrust cases without following Tunney Act procedures—publication of the decree and CIS, a public comment period, and so forth. Nor is it plausible that Congress intended, sub silentio, to prohibit courts from entering consent judgments at certain stages of the litigation. Courts have long entered consent judgments reached after the taking of evidence, after determinations of liability, and even after affirmation of liability by the Supreme Court, as the *Paramount Pictures* history just cited demonstrates. Moreover, the Supreme Court has expressly acknowledged the authority of the Attorney General to settle cases at any stage. See *Cascade Natural Gas Corp. v. El Paso Natural Gas Co.*, 386 U.S. 129, 136 (1967) (Court does “not question the authority of the Attorney General to settle suits after, as well as before, they reach here”).

We do not, of course, suggest that this Court approach its public interest determination in this proceeding as if the RPFJ had been filed simultaneously with the complaint. The trial record, *Findings of Fact, Conclusions of Law*, and appellate decisions in this case all exist, and the Tunney Act does not require the Court to ignore them. But as we discuss below, see pages 39–42, the history of this case does not change the nature of the Court's public interest determination; it changes only the circumstances in and to which that standard is applied.

II. The United States Has Complied With All Tunney Act Procedural Prerequisites to the Court's Public Interest Determination

With the filing today of the public comments and the government's responses, the United States has completed all of the steps required of it before the Court enters a proposed consent judgment under the Tunney Act, 15 U.S.C. 16(b)–(d), except for the publication of those comments and responses. We expect to publish as required, in the manner described below in Section II.F, and we will promptly

¹¹ The United States has consistently maintained that Tunney Act procedures are not required with respect to judgments addressing only claims for civil penalties under the antitrust laws. The antitrust laws do not provide civil penalties for violation of their substantive, competition-regulating, provisions. There are civil penalties under the “antitrust laws” as defined in the Clayton Act, see 15 U.S.C. 12(a) (defining “antitrust laws”), only for failure to comply with provisions relating to premerger notification and waiting periods, *id.* § 18a(g), and for violation of certain orders issued by certain federal agencies (not including the Department of Justice), *id.* 21(f). Courts in this district have consistently entered agreed upon settlements for civil penalties under 15 U.S.C. 18a(g) without employing Tunney Act procedures; each such entered judgment states that its entry is in the public interest. See, e.g., *United States v. Input/Output, Inc.*, 1999–1 Trade Cas. (CCH) ¶ 72,528 (D.D.C. 1999); *United States v. Blackstone Capital Partners II Merchant Banking Fund*, 1999–1 Trade Cas. (CCH) ¶ 72,484 (D.D.C. 1999); *United States v. Loewen Group Inc.*, 1998–1 Trade Cas. (CCH) ¶ 72,151 (D.D.C. 1998); *United States v. Mahle GmbH*, 1997–2 Trade Cas. (CCH) ¶ 71,868 (D.D.C. 1997); *United States v. Figgie Int'l Inc.*, 1997–1 Trade Cas. (CCH) ¶ 71,766 (D.D.C. 1997); *United States v. Foodmaker, Inc.*, 1996–2 Trade Cas. (CCH) ¶ 71,555 (D.D.C. 1996); *United States v. Titan Wheel Int'l, Inc.*, 1996–1 Trade Cas. (CCH) ¶ 71,406 (D.D.C. 1996); *United States v. Automatic Data Processing, Inc.*, 1996–1 Trade Cas. (CCH) ¶ 71,361 (D.D.C. 1996); *United States v. Trump*, 1988–1 Trade Cas. (CCH) ¶ 67,968 (D.D.C. 1988). In each case, the United States noted the issue in a motion for entry of judgment, explaining to the court that it believed Tunney Act procedures were not required.

¹² As enacted in 1914, the prima facie evidence provision made even clearer congressional understanding that there could be consent judgments or decrees entered after testimony had been taken. The text included this additional proviso, rendered superfluous by the passage of time: *Provided further*, This section shall not apply to consent judgments or decrees rendered in criminal proceedings or suits in equity, now pending, in which the taking of testimony has been commenced but has not been concluded, provided such judgments or decrees are rendered before any further testimony is taken.

Clayton Act, ch. 323, § 5, 38 Stat. 730, 731 (1914). This language not only clearly contemplates consent judgments or decrees entered after some testimony has been taken, but also gives prima facie evidence effect to some of them.

¹³ See also *Utah Pub. Serv. Comm'n v. El Paso Natural Gas Co.*, 395 S. 464, 467–68 (1969) (Supreme Court refers to a decree it had rejected (for failure to comply with its mandate) as a “consent decree” even though it had been agreed to following a trial on the merits and a Supreme Court determination of liability).

¹⁴ “[S]uppose that during the prosecution of a case against an oil company the government decided to settle for less relief than it could win on the merits because of the adverse impact full relief might have on a recently intervening energy crisis.” Consent Decree Bills: Hearings on H.R. 9203, H.R. 9947, and S. 782 Before the Subcomm. on Monopolies & Commercial Law of the House Comm. on the Judiciary, 93rd Cong. 41 (1973) (“House Hearings”) (statement of Hon. Edward Hutchinson).

Similarly, Miles Kirkpatrick, who had recently stepped down as chairman of the FTC, testified at the same hearings about circumstances under which the government might file a proposed consent decree “with relief significantly different from that originally claimed.” These circumstances included “the post complaint realization by the Antitrust Division that there are certain aspects of its case that do not have the strengths that were initially believed to be present: *that realization could come . . . after the partial trial of the case itself.*” *Id.* at 145 (statement of Miles W. Kirkpatrick) (emphasis added.)

notify the Court when we have done so. The United States will then have complied completely with the requirements of the Act.¹⁵

A. Summary Of Compliance

On November 6, 2001, the United States (together with the Settling States and Microsoft) submitted to the Court the Revised Proposed Final Judgment. The United States filed its Competitive Impact Statement with the Court on November 15, 2001, and published the RPFJ and CIS in the **Federal Register** on November 28, 2001 (66 FR 59,452), as required by 15 U.S.C. 16(b);¹⁶ *see also* Order at 2–3 (Nov. 8, 2001) (“Nov. 8 Order”). The CIS included each of the six required recitals, *see* 15 U.S.C. 16(b)(1)–(6),¹⁷ as well as other material. Copies of the RPFJ and CIS were made available to the public at the Court’s website.¹⁸ The United States also made them available at the Department of Justice website. Because there were no “materials and documents which the United States considered determinative

in formulating” the proposed judgment (“determinative documents”), 15 U.S.C. 16(b), the United States was not required to make copies of such documents available at the Court.¹⁹ The United States furnished copies of the CIS to those who requested them.²⁰

As required by 15 U.S.C. 16(c) and the Court’s Order of November 8, 2001, the United States published in the *Washington Post* (November 16–22, 2001), the *San Jose Mercury News* (November 17–23, 2001), and the *New York Times* (November 17–23, 2001) a notice complying with the requirements of that statutory provision and the Order.²¹

On November 28, 2001, the United States published procedures for submitting comments on the RPFJ. 66 FR 59,452 (2001). The 60-day public comment period (*see* 15 U.S.C. 16(d)), began the same day and ended on January 28, 2002.²² During that period, the United States received over 30,000 public comments. *See* Joint Status Report 3–4 (Feb. 7, 2002). The United States is filing those comments and its response to them, *see* 15 U.S.C. 16(b),

(d),²³ simultaneously with the filing of this Memorandum. The United States believes that it will have completed all Tunney Act procedural requirements when it publishes the public comments and its response to these comments in the manner described below in Section II.F. The United States will notify the Court when publication occurs.

B. The United States Fully Complied With All Tunney Act Requirements Regarding the CIS

The CIS filed by the United States in this case fully satisfies all Tunney Act requirements. In enacting the Tunney Act, Congress sought, among other things, “to encourage additional comment and response by providing more adequate notice [concerning a proposed consent judgment] to the public,” S. Rep. No. 93–298, at 5 (1973) (“Senate Report”); H.R. Rep. No. 93–1463, at 7 (1974) (“House Report”), *reprinted in* 1974 U.S.C.C.A.N. 6535, 6538; the CIS is the primary means by which Congress sought to do so. Introducing his bill, Senator Tunney explained that the six items of information required in a CIS would “explain to the public[,] particularly those members of the public with a direct interest in the proceeding, the basic data about the decree to enable such persons to understand what is happening and make informed comments o[r] objections to the proposed decree during the 60-day period.” 119 Cong. Rec. 3452 (1973) (remarks of Sen. Tunney) (“Tunney Remarks”).²⁴ The purpose could be achieved, Senator Tunney suggested, without adding greatly to the government’s workload because the six prescribed items “do not require considerably more information than the complaint, answer and consent decree themselves would provide and, therefore, would not be burdensome requirements.” Senate Hearings at 3 (statement of Sen. Tunney) (“Tunney Statement”).

The CIS in this case succeeded beyond all expectations in achieving the

¹⁵ Although the United States has fully complied with each Tunney Act requirement, even substantial compliance that fulfills the purposes of the statute would suffice, for a court should “decline to read the . . .” statute as making strict technical compliance with the [Tunney Act] a condition to final entry of the decree.” *United States v. Bechtel Corp.*, 648 F.2d 660, 664 (9th Cir. 1981).

¹⁶ “Any proposal for a consent judgment submitted by the United States for entry in any civil proceeding brought by or on behalf of the United States under the antitrust laws shall be filed with the district court before which such proceeding is pending and published by the United States in the **Federal Register** at least 60 days prior to the effective date of such judgment.” 15 U.S.C. 16(b).

“Simultaneously with the filing of such proposal, unless otherwise instructed by the court, the United States shall file with the district court, publish in the **Federal Register**, and thereafter furnish to any person upon request, a competitive impact statement.” *Id.*

¹⁷ Section 16(b) requires that the CIS “recite”:

(1) The nature and purpose of the proceeding;
(2) A description of the practices or events giving rise to the alleged violation of the antitrust laws;
(3) An explanation of the proposal for a consent judgment, including an explanation of any unusual circumstances giving rise to such proposal or any provision contained therein, relief to be obtained thereby, and the anticipated effects on competition of such relief;

(4) The remedies available to potential private plaintiffs damaged by the alleged violation in the event that such proposal for the consent judgment is entered in such proceeding;

(5) A description of the procedures available for modification of such proposal; and

(6) A description and evaluation of alternatives to such proposal actually considered by the United States.

15 U.S.C. 16(b).

¹⁸ *See* 15 U.S.C. 16(b) (materials “shall also be made available to the public at the district court and in such other districts as the court may subsequently direct”). This Court did not direct that any materials be made available at any other district court.

¹⁹ *See supra* note 18.

²⁰ *See supra* note 16.

²¹ Section 16(c) provides:

The United States shall also cause to be published, commencing at least 60 days prior to the effective date of the judgment described in subsection (b) of this section, for 7 days over a period of 2 weeks in newspapers of general circulation of the district in which the case has been filed, in the District of Columbia, and in such other districts as the court may direct—

(i) A summary of the terms of the proposal for the consent judgment,

(ii) A summary of the competitive impact statement filed under subsection (b) of this section,

(iii) And a list of the materials and documents under subsection (b) of this section which the United States shall make available for purposes of meaningful public comment, and the place where such materials and documents are available for public inspection.

15 U.S.C. 16(c). The Court designated three newspapers, including one of general circulation in the District of Columbia. Nov. 8 Order at 2.

²² Section 16(d) provides:

During the 60-day period as specified in subsection (b) of this section, and such additional time as the United States may request and the court may grant, the United States shall receive and consider any written comments relating to the proposal for the consent judgment submitted under subsection (b) of this section. The Attorney General or his designee shall establish procedures to carry out the provisions of this subsection, but such 60-day time period shall not be shortened except by order of the district court upon a showing that (1) extraordinary circumstances require such shortening and (2) such shortening is not adverse to the public interest.

15 U.S.C. 16(d). The United States treated as Tunney Act comments various communications received between the first business day following submission of the initial Proposed Final Judgment to the Court and the beginning of the statutory comment period.

²³ “Any written comments relating to such proposal and any responses by the United States thereto, shall also be filed with such district court and published by the United States in the **Federal Register** within such sixty-day period.” 15 U.S.C. 16(b).

“At the close of the period during which such comments may be received, the United States shall file with the district court and cause to be published in the **Federal Register** a response to such comments.” 15 U.S.C. 16(d).

²⁴ Senator Tunney also noted that the need to file a CIS would help to focus the parties’ attention during settlement negotiations. Tunney Remarks, 119 Cong. Rec. at 3452.

congressional goal.²⁵ As noted above, over 30,000 public comments were submitted, a number apparently beyond the wildest imaginings of the Tunney Act's sponsor in 1973, see House Hearings at 45 (testimony of Sen. Tunney) (predicting that "in the typical case, you will have [no public comments], but perhaps you will have 10 to 15 in a highly controversial case"). Indeed, the number of comments received on the RPFJ exceed the number received in the *AT&T* case by more than an order of magnitude, see *United States v. AT&T*, 552 F. Supp. 131, 135 (D.D.C. 1982) ("over six hundred comments"), *aff'd mem. sub. nom. Maryland v. United States*, 460 U.S. 1001 (1983); 47 FR 21,214, 21,214–24 (1982) (listing name and address of each commentator on proposed *AT&T* decree, with length of comment in pages).²⁶

Although many of the comments received are unlikely to contribute new insights concerning the RPFJ,²⁷ approximately 2,900—a number nearly five times the total number of comments in *AT&T*—contain "a degree of detailed substance concerning the RPFJ." Joint Status Report at 4 (Feb. 7, 2002). Although the Court has only just received the full set of comments, the United States provided the Court with an advance installment of 47 of the most extensive comments on February 14, 2002. The Court therefore is aware already of substantial evidence that the public did not lack the raw material for formulating "informed comments o[r] objections to the proposed decree" (Tunney Remarks, 119 Cong. Rec. at 3452).

Having established that the CIS in this case richly fulfilled the statutory

purpose, we turn to whether its content met the formal requirements of the statute. In addressing that question, we proceed through the six recitals the statute specifies, and then address additional aspects of CIS content. As the statute requires, the CIS "recite[s]":

1. "The Nature and Purpose of the Proceeding"

Section I of the CIS, CIS at 2, describes the nature and purpose of the proceeding, as the statute requires. 15 U.S.C. 16(b)(1). We are aware of no suggestion that this description is inadequate or otherwise fails to satisfy the statutory requirement.

2. "A Description of The Practices Or Events Giving Rise to the Alleged Violation Of The Antitrust Laws"

Section III of the CIS, CIS at 5–17, describes the practices giving rise to Microsoft's antitrust violation.²⁸ We are aware of no suggestion that this recital is inadequate or otherwise fails to satisfy the statutory requirement.

3. "An Explanation of the Proposal for a Consent Judgment, Including An Explanation of Any Unusual Circumstances Giving Rise to Such Proposal or Any Provision Contained Therein, Relief To Be Obtained Thereby, and the Anticipated Effects on Competition of Such Relief"

Section IV of the CIS, CIS 17–60, the bulk of the document, explains the proposed consent judgment, provision by provision, in considerable detail. Subsection B, CIS 24–60, links the underlying theory of violation in the case ("[c]ompetition was injured in this case principally because Microsoft's illegal conduct maintained the applications barrier to entry . . . by thwarting the success of middleware that would have assisted competing operating systems"), *id.* at 24, to the primary remedial approach adopted ("the key to the proper remedy in this case is to end Microsoft's restrictions on potentially threatening middleware [and] prevent it from hampering similar nascent threats in the future" and thereby "restore the competitive conditions created by similar middleware threats"). *Id.* The remainder of the subsection explains how particular provisions contribute to this remedial strategy, and therefore to the anticipated competitive effect of the proposed judgment. See, e.g., *id.* at 33 (explaining role of required interface

disclosures in overall remedial strategy and remedial impact).

Although, as commentators point out, e.g., Comments of the Progress & Freedom Foundation on the Revised Proposed Final Judgment and the Competitive Impact Statement, 16–17 (MTC # 0030606) ("P&FF Comment"), the 40-plus-page analysis offered in the CIS is less elaborated and detailed than might be required by Executive Order for a cost/benefit analysis of a major executive branch regulatory analysis, that is irrelevant because the analysis plainly satisfies the requirements of the Tunney Act. The CIS meets the statutory requirement and provides "the basic data about the decree to enable [members of the public] to understand what is happening and make informed comments o[r] objections to the proposed decree." Tunney Remarks, 119 Cong. Rec. at 3452.²⁹ There has been no sign that any alleged inadequacy handicapped potential commentators. P&FF, for example, was able to reach its conclusion—with which we disagree—that the RPFJ is not an adequate remedy despite these alleged inadequacies of the CIS. The Court will have ample information to conclude that entry of the decree is in the public interest.³⁰

4. "The Remedies Available to Potential Private Plaintiffs Damaged by the Alleged Violation in the Event That Such Proposal for the Consent Judgment Is Entered in Such Proceeding"

Section 6 of the CIS, CIS at 63, identifies the remedies available to private plaintiffs, with concise reference to damage actions under the federal antitrust laws, which may provide some private plaintiffs with a remedy.³¹ The proposed judgment does not itself provide any remedy that can be invoked

²⁵ We attribute this success not only to the CIS itself, but also to the Internet's contribution to making the CIS, the RPFJ, the decisions of this Court and the Court of Appeals, and a wealth of other material readily available to the American public, far more available than mere publication in the *Federal Register* and distribution of paper copies by the United States and through this Court and other district courts would have accomplished. See ABA Section of Antitrust Law, Report to the Council of the Section of Antitrust Law Re: Proposed "Antitrust Procedures and Penalties Act," reprinted in Senate Hearings at 427,431 (citing "the minimal attention which the average citizen devotes to the daily contents of the *Federal Register*"). The United States posted the RPFJ and the CIS on the Department of Justice website; they also were (and continue to be) available to PACER account holders at the Court's website; and they therefore are instantly available at any hour of day or night to anyone in the world with an Internet connection.

²⁶ By contrast, the Department's 1994 consent decree with Microsoft generated only five public comments. See 59 FR 59,426, 59,427 (1994).

²⁷ As previously noted, Joint Status Report at 3 (Feb. 7, 2002), over 1,000 comments were unrelated to this case or the RPFJ, nearly 3,000 are form letters, and nearly 20,000 contain an overall view of the RPFJ but no particularized discussion of it.

²⁸ Considerably more detail can be found in the *Findings of Fact, Conclusions of Law*, and the Court of Appeals' opinion, all readily available on the Internet.

²⁹ No Executive Order governs the content of a CIS, and the Tunney Act nowhere refers to cost/benefit analysis. We are also unaware of any requirement that a court, before imposing a remedy in a case litigated to final judgment or before entering a consent judgment, either itself perform such an analysis or insist that the parties do so.

³⁰ For purposes of its public interest determination, the Court, of course, is not limited to the information in the CIS, but instead has available as well the trial record, the Court of Appeals' decision, the public comments, and the United States' response to public comments. And the Court can easily obtain additional information, whether by requesting it from the parties, or through the flexible procedures specified in the Tunney Act, see 15 U.S.C. 16(f).

³¹ The CIS does not address potential remedies available under state law or the laws of foreign countries. We do not believe that the Tunney Act plausibly can be read to require this. Indeed, requiring that the United States in effect provide legal advice regarding the laws of 50 states, let alone over a hundred foreign jurisdictions, would be unreasonably burdensome, take us far outside our area of expertise, and provide little or no benefit to anyone.

by potential private plaintiffs who may have been damaged by violations alleged in this case, and so the CIS does not refer to any such remedy. The description complies with the terms of the statute, and there is no ground for requiring more.

It has been suggested that the CIS should go into more details with respect to private remedies and, specifically,³² that it should address any impact the RPFJ might have on the collateral estoppel effect of the findings of fact and the conclusions of law in this case, and on the prima facie evidence effect of a final judgment under the Clayton Act, *see* 15 U.S.C. 16(a). But nothing in the language of the Tunney Act requires the United States to offer, in the CIS or elsewhere, its views about legal questions that may arise in subsequent litigation.³³ The Tunney Act does not direct the United States to discuss the effect of the proposed judgment on private litigation; rather, it requires only a recital of the remedies available to private plaintiffs. The evidentiary or collateral estoppel effect of determinations this Court makes is a question to be addressed by the courts in which future litigants might seek to use those determinations. *See AT&T*, 552 F. Supp. at 211 (declining to “enter any specific decision or finding regarding” applicability of prima facie evidence aspect of 16(a) because “the ultimate decision with respect to this issue must rest with the court in which such litigation may be brought”); *Parklane Hosiery Co. v. Shore*, 439 U.S. 322, 331 (1979) (granting trial courts broad discretion to determine whether offensive collateral estoppel should be applied in matters before them). It is not a question for this Court or for the United States to determine. The United States does not seek to inject itself into private litigation by making public statements in other forums, and its views with respect to matters contested in such cases carry no determinative legal effect.

5. “A Description of the Procedures Available for Modification of Such Proposal”

Section VII of the CIS, CIS at 63–65, notes that the United States may withdraw its consent to the RPFJ prior to its entry and informs the public of procedures for submitting written comments regarding the RPFJ. That describes the procedure available for modifying the proposal prior to entry of the judgment, as required. The section then describes, briefly, the procedure for modifying the judgment after entry. We are aware of no suggestion that this description is inadequate or otherwise fails to satisfy the statutory requirement.

6. “A Description and Evaluation of Alternatives To Such Proposal Actually Considered by the United States”

Section V of the CIS, CIS at 60–63, describes alternatives the United States considered and rejected,³⁴ and indicates the reasons why they were rejected. It explains why we viewed the RPFJ as a superior alternative to continued litigation. *See id.* at 60–61. It describes why, following remand, the United States decided not to continue to seek a break-up of Microsoft, a remedy that would have required further litigation and delay and would likely not have been achieved. *See id.* at 61; *see also* pages 63–65 below. The CIS explains the reasons for differences between the interim conduct provisions of the Initial Final Judgment (vacated by the Court of Appeals) and the provisions of the RPFJ. *See id.* at 61–62; *see also* pages 66–70 below. And it lists a number of other remedy proposals, the criteria used to evaluate them, and the results of that evaluation. *Id.* at 63.

To be sure, the description and the evaluations of alternatives presented are brief.³⁵ But they are consistent with Senator Tunney’s purpose of providing “basic data about the decree to enable [members of the public with a direct interest] to understand what is happening and make informed comments o[r] objections to the proposed decree,” Tunney Remarks, 119

Cong. Rec. at 3452, and with his understanding that the statutory requirements would not be burdensome. *See* Tunney Statement, Senate Hearings at 3. Indeed, the sheer volume and comprehensiveness of the comments received suggest that the level of detail was more than adequate to stimulate informed public comment about the proposed remedy and about the relative merits of alternative remedies.

A commentator contends, in separate litigation, that the CIS is inadequate because it “failed to explain adequately how alternative remedies (those not being pursued in the [R]PFJ) would have affected competition in the marketplace.” AAI, Complaint ¶ 19. *See also* P&FF Comment, at 15 (criticizing CIS for failing to evaluate likely impacts on competition of alternative remedies). The Tunney Act, however, does not require any explanation of how alternative remedies would have affected competition in the marketplace. That is no accident. The version of Senator Tunney’s bill reported out of the Senate Committee would indeed have required that CIS recitations include “the anticipated effects on competition of such alternatives.” Senate Report at 9 (proposed 15 U.S.C. 16(b)(6)). But on the Senate floor, Senator Hruska offered an amendment to strike that requirement, stating:

There is no reason . . . to require the staff of the Antitrust Division . . . to make a public prediction as to the competitive effects of various alternatives which it has considered. It is sufficient if the various alternatives are disclosed to the court and to the public.

119 Cong. Rec. 24,604 (1973).³⁶ Senator Tunney agreed with the amendment’s “basic intent,” and the Senate adopted it by voice vote. *Id.*

7. Including Information Not Required by the Tunney Act Cannot Result in a Noncompliant CIS

Several commentators contend that the CIS is inadequate because it contains material beyond that required by the statute and the additional material is incorrect or insufficient. That some commentators wish that the CIS contained more or different material, even though not required by statute, provides no basis for concluding that the CIS is deficient. Thus, Section VIII, CIS at 65–68, provides a brief discussion of the standards courts apply in determining whether entry of a proposed consent judgment is in the public interest.

³⁶ Senator Hruska explained that “[t]hese anticipated effects quite clearly can be speculated upon by the district court considering a proposed consent judgment or by other interested parties.” 119 Cong. Rec. 24,604 (1973).

³² This point was raised, for example, in a lawsuit filed by one commentator, the American Antitrust Institute, *American Antitrust Institute v. Microsoft Corp.*, No. 02–CV–0138 (CKK) (D.D.C., filed Jan. 24, 2002) (“AAI”), and in a Memorandum filed in this Court and attached to a filed comment, Comments of Relpromax Antitrust Inc., Ex. 11, at 3 (MTC # 00030631).

³³ The United States did, however, discuss related issues recently. *See* Memorandum of Plaintiff United States in Response to the California Plaintiffs’ Motion for Intervention, or in the Alternative, for Leave to File a Brief Amicus Curiae in the Tunney Act Settlement Proceedings Currently Pending in this Court, at 4–8 (Feb. 11, 2002).

³⁴ As the CIS makes clear, CIS at 63, it does not describe literally every remedial proposal considered, no matter how fleetingly, and rejected. The statute does not impose such a requirement, which would be unduly burdensome and serve no useful purpose. As Senator Tunney said, the CIS ought to provide “some of the alternatives that were considered by the Department.” Senate Hearings at 108 (remarks of Sen. Tunney) (emphasis added).

³⁵ The CIS does not document the evaluative process, as might be suitable in a technical report or an article prepared for publication in a scholarly journal of economics. Instead, the CIS reports the “result of evaluating.” Webster’s Third International Dictionary 786 (1981) (defining “evaluation”), together with evaluative criteria.

Intended to provide general information to the public, *cf.* pages 35–46 below (more substantial discussion of legal standard intended for the Court), Section VIII has been the target of several commentors. *E.g.*, Comments of Software & Information Industry Association on Proposed Final Judgment, at 11 (MTC # 0030614) (“SIIA Comments”) (contending that legal standard commentor finds in CIS is “simply the wrong standard of review for the remedy in *this* case”). The Court will determine the standard of review it will apply and, as discussed below, *see* pages 35–46, the appropriate standard of review corresponds to the standard expressed in the CIS. But because there is no requirement that the CIS discuss the standard of review at all, any alleged shortcomings of that discussion in the CIS are no basis for finding that the CIS fails to satisfy the statutory requirements.

Similarly, the CIS contains two sentences explaining that the United States is not filing any determinative documents in this case because there are none within the meaning of the statute. CIS at 68. One commentor has alleged, in a separate lawsuit, that the CIS is deficient because the disclosure in this discussion is inadequate, AAI Complaint ¶ 27, and in particular because that discussion does not include our “definition or interpretation” of the word “determinative,” *id.* ¶ 28. Because the CIS is not required to discuss determinative documents (and the statute does not require the United States to provide an interpretation or definition of the term “determinative”), this allegation provides no basis for concluding that the CIS fails to comply with the statute.

C. The United States Fully Complied With All Tunney Act Requirements Regarding Determinative Documents

The United States did not file any determinative documents with the Court, *see* 15 U.S.C. 16(b), did not otherwise make determinative documents available to the public, and did not list any determinative documents in the required newspaper notices, *see id.* § 16(c)(iii), for one simple reason: there are no such documents in this case. Moreover, although not required to do so, we stated as much in the CIS. *See* CIS at 68.

Commentors have nevertheless, and without any basis, questioned our compliance. One commentor, without further explanation, suggests we failed to comply with the statute because “no documents considered determinative in formulating the RPFJ throughout the

negotiation process were disclosed as required by 15 U.S.C. 16(b).” Relpromax Comment, Ex. 11, at 3. As noted above, another, in a separate lawsuit, challenged our failure to provide a definition of “determinative” in the CIS, implying that under the commentor’s preferred definition, there were in fact determinative documents. *See* Memorandum in Support of Motion for Preliminary Injunction and Expedited Hearing at 16–19 (Jan. 31, 2002), AAI.

There are no “determinative” documents in this proceeding. The Court of Appeals addressed the definition of “determinative documents” in a recent Tunney Act case. *See Mass. School of Law at Andover, Inc. v. United States*, 118 F.3d 776 (D.C. Cir. 1997) (“MSL”). The United States had argued that the statute referred to documents “that individually had a significant impact on the government’s formulation of relief—i.e., on its decision to propose or accept a particular settlement.” *Id.* at 784 (quoting brief of the United States). The court concluded that the statutory language “seems to point toward the government’s view . . . and confines § 16(b) at the most to documents that are either ‘smoking guns’ or the exculpatory opposite.” *Id.* The court added that “[t]he legislative history in fact supports the government’s still narrower reading.” *Id.* In this case, the United States did not consider *any* document to be a “smoking gun or its exculpatory opposite” with a significant impact on our formulation of our decision regarding the RPFJ, and so there were no determinative documents.³⁷

³⁷ In the separate lawsuit it filed, a commentor relies on the concept of determinative documents applied in *United States v. Central Contracting Co.*, 537 F. Supp. 571, 575 (E.D. Va. 1982), under which, even if documents are individually not determinative, they can be determinative “in the aggregate.” AAI Mem. at 17 n.10. We do not believe there are determinative documents in this case even under *Central Contracting*. But in any event, *Central Contracting*’s broad definition of determinative documents has not been followed by any Tunney Act court, has been squarely repudiated by one district court, *United States v. Alex. Brown & Sons*, 169 F.R.D. 532, 541 (S.D.N.Y. 1996) (“*Central Contracting*’s broad definition of ‘determinative documents’ may conflict with Congress’ intent to maintain the viability of consent decrees”) (cited with approval in MSL, 118 F.3d at 785), *aff’d sub nom. United States v. Bleznak*, 153 F.3d 16 (2d Cir. 1998), and cannot be reconciled with decisions of this Circuit and the Second Circuit. *See MSL*, 118 F.3d at 784; *Bleznak*, 153 F.3d at 20 (citing MSL and quoting “‘smoking gun’ or exculpatory opposite” with approval). *Central Contracting* is simply not good law in this regard.

D. The United States Fully Complied With All Tunney Act Requirements Regarding Publication of Summaries in Newspapers

As noted above, the United States published notices in three newspapers for the periods required by the Tunney Act and this Court’s Order of November 8, 2001. The notice (the text of which is attached as Appendix B) contained “a summary of the terms of the proposal for the consent judgment” as required by 16 U.S.C. 16(c)(i), and “a summary of the competitive impact statement” as required by 16 U.S.C. 16(c)(ii).³⁸ Although required to do so by neither statute nor Order, the notice also stated where copies of the complaint, the RPFJ, and the CIS could be viewed and obtained and where comments could be sent. Because there were no determinative documents, the notice did not list them. *See* 15 U.S.C. 16(c)(iii). The United States complied with the newspaper notice requirements of the Tunney Act, and no commentor has suggested otherwise.

E. The United States Has Fully Complied With the Tunney Act Requirement That It Respond to Public Comments

The Tunney Act requires that the United States respond to public comments and file its response with the Court “[a]t the close of the period during which such comments may be received.” 15 U.S.C. 16(d). The statutory language allows the United States “some additional time after the end of [the comment period] to prepare and file responses,” *United States v. Bechtel Corp.*, 648 F.2d 660, 664 (9th Cir. 1981), and this Court allowed 30 days. Nov. 8 Order at 3. The comment period closed on January 28, 2002, and we are filing our responses with the Court, concurrently with this Memorandum, on February 27, 2002, thereby complying with the requirement.

³⁸ The summary of the CIS included in the notice is brief, but sufficient to serve what we understand to be its purpose. The Senate Judiciary Committee added the newspaper provision to a bill that already included **Federal Register** publication of the CIS and proposed decree. Senate Report at 1–2 (Amendment No. 5). It did so “to enhance the degree of notice afforded the public,” since “[p]ublication in the **Federal Register** alone was not felt to be meaningful public notice.” *Id.* at 3. The notice in this case was plainly sufficient to put the public on notice of a proposed settlement of a major antitrust case potentially of interest; of the availability of additional information concerning that settlement; and of the opportunity to comment on the proposed judgment. Whatever else may be true of *United States v. Microsoft*, it is surely true that the proposed settlement has been amply noticed by the public at large.

F. The United States Will Fully Comply With the Tunney Act Requirement That It Publish the Comments and Response

In light of the Court's Memorandum and Order of February 22, 2002, denying as non-justiciable at that time the United States' Motion for Leave of Court to Adopt an Alternative Procedure for Comment Publication ("Alternative Procedure Motion"), the United States will pursue two parallel approaches to compliance with the remaining requirement of the Tunney Act, publication of the public comments and our response thereto in the **Federal Register**. Approach 1 will consist of the steps set forth in our Alternative Procedure Motion and the United States' Supplement to Prior Motion for Leave of Court to Adopt an Alternative Procedure for Comment Publication ("Supplement"), filed February 21, 2002, with one difference in timing. Even with the additional demands of simultaneously pursuing Approach 2, described below, the posting of the full text of the 32,329 public comments described in the Alternative Publication Motion³⁹ on the Department of Justice's website will likely be accomplished by March 4, 2002. We estimate that all of the other steps described in our Alternative Procedure Motion and Supplement will be completed by March 15, 2002. In the view of the United States, completion of these steps will constitute full, and certainly no less than substantial,⁴⁰ compliance with the statutory requirement that comments be published in the **Federal Register**, for the reasons set forth in our Alternative Procedure Motion and Supplement.⁴¹

Approach 2, which we will pursue in addition to and simultaneous with Approach 1, consists of publication in the **Federal Register** of the full text of the public comments. We will begin the process of publication of the comments in their entirety by providing the full text to the **Federal Register** no later than March 1, 2002; the **Federal Register** will then commence its process of preparing the text for publication.⁴² We estimate that publication of the full text of the comments in the **Federal Register**, if ultimately necessary, will occur

approximately six weeks after submission to the **Federal Register**.

G. The Second Revised Proposed Final Judgment Needs No Separate Round of Public Comment and Response

The Tunney Act does not require a new round of publication and comment in light of the SRPFJ. The publication and comment provisions of the Act serve "to enable the district court to make" its public interest determination. *Hyperlaw, Inc. v. United States*, 1998 WL 388807, at *3, 159 F.3d 636 (D.C. Cir. 1998) (unpublished table decision). Accordingly, a "court should treat notice and comment under the Tunney Act as analogous to agency rulemaking notice and comment." *Id.* (quotation marks omitted). Applying that analogy, "there is no need for successive rounds of notice and comment on each revision," provided the final decree "is a 'logical outgrowth' of the proposed decree. . . . Further notice and comment should be required only if it 'would provide the first opportunity for interested parties to offer comments that could persuade the agency to modify its [proposal].'" *Id.* (quoting *American Water Works Ass'n v. EPA*, 40 F.3d 1266, 1274 (D.C. Cir. 1974)).

The proposed decree as modified is a logical outgrowth of the RPFJ and so requires no further notice and comment. As explained in the United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment, each of the modifications clarifies decree language in response to public comments on the RPFJ. They thus are in fact a natural outgrowth of the notice and comment process. Taken separately or together, the modifications do not fundamentally change the RPFJ. All contribute to the public interest. The purpose of the notice and comment has thus been well satisfied, and further notice and comment would merely delay the court's public interest determination without sound reason.⁴³

III. The Court Must Enter the Proposed Decree if It Is Within the Reaches of the Public Interest

Courts have long applied a public interest standard in determining whether to enter an antitrust consent decree. *See, e.g., United States v. RCA*, 46 F. Supp. 654, 655 (D. Del. 1942)

(decision to enter a consent decree "involves a determination by the chancellor that it is equitable and in the public interest"). *appeal dismissed*, 318 U.S. 796 (1943). That standard is now embodied in the Tunney Act, 15 U.S.C. 16(e) ("the court shall determine that the entry of such judgment is in the public interest" before entering it); *see AT&T*, 552 F. Supp. at 149 n.74 (Tunney Act "represents an endorsement of the morningline of cases in which courts examined proposed consent decrees to determine whether they were in the public interest"); House Report at 11, 1974 U.S.C.C.A.N. at 6542 ("Preservation of antitrust precedent, rather than innovation in the usage of the phrase, 'public interest,' is, therefore, unambiguous").

The court of appeals in *United States v. Microsoft Corp.*, 56 F.3d 1448 (D.C. Cir. 1995) ("Microsoft I"), set forth the factors that a Tunney Act court's public interest determination entails. That inquiry differs fundamentally from the inquiry a court conducts in resolving, by adjudicated judgment, a dispute between the litigants before it. Regardless of the stage at which the parties resolved their disputes and reached a settlement in this case, the Court's task is to determine whether it would be in the public interest to enter that settlement as a judgment, not to devise its own remedy.

A. Whether the Proposed Decree Is Within the Reaches of the Public Interest Is Determined by the Test of Microsoft I

In determining whether the proposed decree is in the public interest,⁴⁴ a district court properly considers whether "the remedies [are] so inconsonant with the allegations charged as to fall outside of the 'reaches of the public interest.'" *Microsoft I*, 56 F.3d at 1461. In *Microsoft I*, and again in *MSL*, 118 F.3d at 783, the D.C. Circuit explained that this inquiry entails consideration of four specific factors:

The district court must examine the decree in light of the violations charged in the complaint and should withhold approval only [1] if any of the terms appear ambiguous, [2] if the enforcement mechanism is inadequate, [3] if third parties will be positively injured, or [4] if the decree otherwise makes "a mockery of judicial power." *See [Microsoft I]*, 56 F.3d at 1462.

MSL, 118 F.3d at 783.

The inquiry with respect to the first two factors, ambiguity and

³⁹ See Alternative Publication Motion at 6 (descriptions of comments to be published and of a small category of wholly unrelated or duplicate comments that will not be published).

⁴⁰ See *supra* note 15.

⁴¹ See Alternative Publication Motion at 2, 9–11; Supplemental at 2–3 & n.1.

⁴² During approximately the first three to four weeks of this period before publication occurs, it would still be possible to terminate the remaining publication process and save a significant portion of the total cost of full publication.

⁴³ Entry of a decree following modification without a new round of notice and comment is conventional in Tunney Act practice. For example, after notice and comment in *AT&T*, the court said it would enter the decree as in the public interest if the parties agreed to a number of modifications, and the Court entered the modified decree without a new round of notice and comment. *AT&T*, 552 F. Supp. at 225–26; *see also MSL*, 118 F.3d at 778.

⁴⁴ The statute lists a number of factors a court "may consider," 15 U.S.C. 16(e) (emphasis added); *id.* § 16(e)(1)–(2) (listing factors), but consideration of these factors is entirely discretionary. Senate Report at 6.

enforceability, is straightforward and governed by a reasonableness standard, not a search for perfection. As the Court of Appeals explained, "the district judge who must preside over the implementation of the decree is certainly entitled to insist on that degree of precision concerning the resolution of known issues as to make his task, in resolving subsequent disputes, reasonably manageable." *Microsoft I*, 56 F.3d at 1461–62. Similarly, the Court's consideration of the "compliance mechanisms," *id.* at 1462—see also 15 U.S.C. 16(e)(1) ("provisions for enforcement")—is addressed to real and foreseeable problems relating to "actual compliance." *Microsoft I*, 56 F.3d at 1462.

The third factor a Tunney Act court properly considers is whether a decree would inflict "positive injury" on third parties, *id.* at 1461 n.9, 1462. In so doing, the Court must distinguish between positive injury and injury from a decree's "mere failure to secure better remedies for a third party" for whatever reason. *MSL*, 118 F.3d at 780. The Court "should not reject an otherwise adequate remedy simply because a third party claims it could be better treated." *Microsoft I*, 56 F.3d at 1461 n.9.

The heart of a district court's public interest determination, however, is whether the proposed remedy adequately meets the requirements for an antitrust remedy, *AT&T*, 552 F. Supp. at 153, or instead whether "the discrepancy between the remedy and undisputed facts of antitrust violations could be such as to render the decree 'a mockery of judicial power,'" *MSL*, 118 F.3d at 782 (quoting *Microsoft I*, 53 F.3d at 1462). The requirements of an antitrust remedy are familiar. As the Court of Appeals noted in remanding this case:

A remedies decree in an antitrust case must seek to "unfetter a market from anticompetitive conduct, *Ford Motor Co. v. United States*, 405 U.S. [562,] 577 [(1972)], to "terminate the illegal monopoly, deny to the defendant the fruits of its statutory violation, and ensure that there remain no practices likely to result in monopolization in the future," *United States v. United Shoe Mach. Corp.*, 391 U.S. 244, 250 . . . (1968); see also *United States v. Grinnell Corp.*, 384 U.S. 563, 577 . . . (1966).

253 F.3d at 103.

As the Court of Appeals also emphasized, however, the "'[m]ere existence of an exclusionary act does not itself justify full feasible relief against the monopolist to create maximum competition.'" *id.* at 106 (quoting 3 *Antitrust Law* ¶ 650a, at 67). Thus, in *Microsoft I*, the Court of Appeals, while noting the familiar

standard that an antitrust remedy should "pry open to competition a market that has been closed by defendants' illegal restraints," 56 F.3d at 1460 (quoting *Int'l Salt Co. v. United States*, 332 U.S. 392, 401 (1947)), clearly required that the scope of the appropriate remedy be related to the anticompetitive effects of the illegal conduct. Although an antitrust conduct remedy is not limited to enjoining precisely the conduct found to be unlawful, e.g., *Hartford-Empire Co. v. United States*, 323 U.S. 386, 409 (1945); *AT&T*, 552 F. Supp. at 150 n.80, nevertheless "the remedies must be of the 'same type or class'" as the violations, and the court is not at liberty to enjoin "all future violations of the antitrust laws, however, unrelated to the violations found by the court." *Microsoft I*, 56 F.3d at 1460. ⁴⁵

This Court's assessment of the adequacy of the RPFJ also must take into account the risks and uncertainties of further litigation that would be required before there could be an adjudicated final judgment, safe from further challenge on appeal, that would remedy the anticompetitive harm attributable to conduct found to violate the Sherman Act. The Court of Appeals explained in *Microsoft I* that it is "inappropriate for the judge to measure the remedies in the decree as if they were fashioned after trial. Remedies which appear less than vigorous may well reflect an underlying weakness in the government's case, and for the district court to assume that the allegations in the complaint have been formally made out is quite unwarranted." *Id.* at 1461. ⁴⁶

This case differs from *Microsoft I* in that there have been both findings of fact and conclusions of liability affirmed on appeal. But the difference is one of degree, not kind. Although the Court of Appeals in this case affirmed the district court's judgment of liability for monopolization, it emphasized that neither it, nor the district court, had so far found "a causal connection between Microsoft's exclusionary conduct and its continuing position in the operating systems market," 253 F.3d at 106–07, sufficient to justify structural relief (although it did not rule out the possibility that this Court would find

such a connection on remand). Absent such a causal connection, the court continued, only conduct relief is justified. ⁴⁷ *Id.* at 106. Moreover, the Court of Appeals vacated the district court's judgment of liability with respect to tying, *id.* at 84 (leaving open the possibility of further litigation on remand using a more demanding standard); reversed as to attempted monopolization, *id.* at 80–84; and limited the scope of the conduct found to constitute illegal monopolization, *id.* at 67 (overriding of user's choice of default browser), 71 (deals with ICPs), 75 (development and promotion of a JVM), 78 (course of conduct considered separately). The remedy ultimately imposed on remand, the court directed, "should be tailored to fit the wrong creating the occasion for the remedy." *Id.* at 107.

In the absence of a settlement, therefore, the United States would face the prospect of extended litigation with respect to the numerous issues related to relief in this case. An appeal likely would follow the conclusion of the proceedings in this Court. Microsoft also might choose to seek Supreme Court review of the Court of Appeals' decision affirming its liability for monopoly maintenance. See Cert. Petition at 15 (listing issues for future petition). Despite the *Findings of Fact and Conclusions of Law*, and despite the Court of Appeals' affirmation of a number of the holdings, including liability for monopolization, the ultimate outcome of continued litigation is uncertain, and the path of litigated remedy proceedings would be both risky and costly in terms of resources that might otherwise be devoted to other antitrust enforcement concerns. ⁴⁸

⁴⁷ Among the goals of an antitrust decree are "terminat[ing] the illegal monopoly" and "deny[ing] to the defendant the fruits of its statutory violation." *Microsoft*, 253 F.3d at 103 (internal quotation omitted). But plaintiffs never alleged, and neither this Court nor the Court of Appeals found, that Microsoft *acquired* its monopoly unlawfully. See *id.* at 58 (Microsoft "violated § 2 by engaging in a variety of exclusionary acts . . . to maintain its monopoly"); see also *Microsoft I*, 56 F.3d at 1452. Thus, whether, and to what extent, Microsoft now has an "illegal monopoly" depends on whether its unlawful conduct increased or extended Microsoft's monopoly—that is, whether the fruits of its statutory violations included increments to the magnitude or duration of its market power. Again, neither the district court nor the Court of Appeals found this direct causal connection between the conduct and the continuance of the monopoly.

⁴⁸ See Note, *The Scope of Judicial Review of Consent Decrees under the Antitrust Procedures and Penalties Act of 1974*, 82 Mich. L. Rev. 153, 175 n. 142 (1974) ("The legislative history of the [Tunney Act] should make the courts sensitive to the efficient allocation of the Department's

⁴⁵ Nor may relief in a civil antitrust case be punitive. See *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961); *United States v. Oregon State Med. Soc'y*, 343 U.S. 326, 333 (1952); *United States v. Nat'l Lead Co.*, 332 U.S. 319, 338 (1947).

⁴⁶ Congress intended that the statutory "public interest" concept encompass "compromises made for non-substantive reasons inherent in the process of settling cases through the consent decree procedure." House Report at 12, 1974 U.S.C.C.A.N. at 6542.

Thus, although the litigation risks the United States faces here are not identical to the litigation risks it faces when it negotiates a settlement prior to trial, the teaching of *Microsoft I* remains applicable. This Court's evaluation of the RPFJ is properly informed by the public interest in a certain and timely remedy for Microsoft's unlawful conduct and must take account of the uncertainties and risks of further litigation, an inquiry that properly respects the realistic choices the United States faced in deciding to settle the case on the negotiated terms of the RPFJ.

Moreover, in making its determination, the Court properly accords significant weight to the United States' predictive judgments as to the efficacy of remedial provisions. Indeed, such deference is proper even outside the consent decree context. See *Ford Motor Co. v. United States*, 405 U.S. 562, 575 (1972) ("once the Government has successfully borne the considerable burden of establishing a violation of law, all doubts as to the remedy are to be resolved in its favor") (quoting *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 334 (1961)). Similarly, it is proper to defer to the United States as representative of the public interest when the parties are requesting entry of an agreed-upon judgment.⁴⁹

As the Court of Appeals has explained, the degree of deference the trial court gives to "the government's predictions as to the effect of the proposed remedies" in a Tunney Act proceeding may vary with the extent of the court's familiarity with the market and other factors, *Microsoft I*, 56 F.3d at 1461. But, as the Court of Appeals also emphasized, even a court that has extensive relevant expertise should not lightly reject the government's predictions. For example, in the case of the AT&T decree—"a decree the oversight of which had been the business of a district judge for several years," *Microsoft I* at 1460—the court of appeals instructed that the district judge should not reject an agreed-upon modification of the decree unless it had "exceptional confidence that adverse antitrust consequences [would] result—perhaps akin to the confidence that would justify a court in overturning the predictive judgments of an administrative agency." *Id.* (quoting *United States v. Western Elec. Co.*, 993 F.2d 1572, 1577 (D.C. Cir. 1993)).

resources in making their public interest determinations.")

⁴⁹ See, e.g., *United States v. Paramount Pictures, Inc.*, 334 U.S. 131, 177 (1948); *United States v. Borden Corp.*, 347 U.S. 514, 518 (1954); *Bechtel*, 648 F.2d at 666.

Indeed, if courts do not give appropriate deference to the United States' views, Tunney Act proceedings will become equivalent to the proceedings that lead to adjudicated judgments with adjudicated remedies.

B. The Court's Task in Entering a Consent Decree Differs From Adjudicating a Remedy

The fact of settlement here determines the Court's role in this proceeding and the inquiry it must make. Because the parties to this case have agreed to the Revised Proposed Final Judgment, the Court now faces a task that differs fundamentally from the task the Court of Appeals envisioned when it remanded *United States v. Microsoft Corp.*⁵⁰ The Court of Appeals anticipated the necessity of "a relief-specific evidentiary hearing," providing a basis for "judicial resolution" of factual issues in dispute between the United States and Microsoft—although it recognized that no such hearing would be required if the parties did not dispute the facts. *Microsoft*, 253 F.3d at 101. Moreover, anticipating continued litigation between the parties over issues related to relief, the Court of Appeals contemplated that this Court would exercise its "broad discretion to enter that relief it calculates will best remedy the conduct it has found to be unlawful," *id.* at 105, in light of its findings as to the causal connection between that conduct and the maintenance of Microsoft's market power, *id.* at 103–07. That is, the Court of Appeals envisioned that this lawsuit would terminate in an "adjudicated judgment," with the wording of that judgment "determined by the judge, who may draft it, accept the draft proposed by the winning party, or adopt portions of draft language proposed by any of the parties," *Janus Films, Inc. v. Miller*, 801 F.2d 578, 581–82 (2d Cir. 1986), to achieve the result the Court views as appropriate—subject to review on appeal.

The parties, however, have chosen to forgo, at least conditionally, their rights to continue litigating to an adjudicated judgment, as well as their rights to further appellate review.⁵¹ In order to

⁵⁰ Some of the States that are plaintiffs in *New York v. Microsoft Corp.*, No. 98–CV–1233, have settled with Microsoft on identical terms, while others have not settled and continue to litigate. We do not address here the nature of the task the Court now faces in *New York*.

⁵¹ More particularly, each party has conditionally abandoned the right to seek from the Court a remedy order to which the other has not agreed; each has abandoned the right to seek appellate review of the remedy order; and Microsoft has abandoned the right to seek Supreme Court review of the liability determinations and factual findings

achieve a prompt and certain resolution of this case (see CIS at 2, 60–61), they have chosen the alternative means of terminating litigation "by agreement of the parties," *Janus Films*, 801 F.2d at 581, a choice that is clearly permissible at this stage of the litigation. See *Cascade Natural Gas Corp. v. El Paso Natural Gas Co.*, 386 U.S. 129, 136 (1967) (government antitrust case in which the Supreme Court noted that it did "not question the authority of the Attorney General to settle suits after, as well as before, they reach here"); see also *Fifth & Walnut, Inc. v. Loew's Inc.*, 176 F.2d 587, 592–93 (2d Cir. 1949) (consent decrees with some defendants entered on remand, while other defendants continued to litigate, after Supreme Court affirmed liability in part and reversed in part in *United States v. Paramount Pictures, Inc.*, 334 U.S. 131 (1948)).⁵²

In these circumstances, the parties themselves have resolved their differences, and the Court therefore does not have the classic judicial task of "[r]esolving contested disputes" of fact, law, and remedy. Maimon Schwarzschild, *Public Law by Private Bargain: Title VII Consent Decrees and the Fairness of Negotiated Institutional Reform*, 1984 Duke L.J. 887, 903 (1984). Rather, the Court's task is only to determine whether to perform the "judicial act," *United States v. Swift &*

in this case (No. 98–1232) that were affirmed by the Court of Appeals. See *United States v. Armour & Co.*, 402 U.S. 673, 681 (1971) (parties to a consent decree "waive their right to litigate the issues involved in the case") These abandonments are conditional, because the United States has expressly reserved the right to withdraw its consent to the RPFJ prior to entry (Stipulation ¶1 (Nov. 6, 2001)), and the consent of both parties is contingent upon the Court's approval of the RPFJ (*id.* ¶2).

⁵² In principle, the parties could have simply agreed between themselves on a purely contractual version of the RPFJ and terminated the litigation, without the Court's further action, by stipulation of dismissal, see Fed. R. Civ. P. 41(a)(1)(ii); *Janus Films*, 801 F.2d at 582; Michigan Note, 83 Mich. L. Rev. at 168n.98 (as an alternative to a consent decree, government could "settle the case by contract with the defendant"); see also *In re IBM Corp.*, 687 F.2d 591, 600–03 (2d Cir. 1982) (Tunney Act does not apply to stipulations of dismissal). That alternative was unacceptable to the United States, which insisted, for various reasons including the availability of enforcement "by citation for contempt of court," that the agreement carry "the legal force and character of a judgment entered after a trial." *Local No. 93, Int'l Ass'n of Firefighters v. City of Cleveland*, 478 U.S. 501, 518 (1986); see *Rufo v. Inmates of Suffolk County Jail*, 502 U.S. 367, 378 (1992) (consent decree "is an agreement that the parties desire and expect will be reflected in, and be enforceable as, a judicial decree that is subject to the rules generally applicable to other judgments and decrees."). Cf. *United States v. United Artists Theatre Circuit, Inc.*, 1971 Trade Cas. (CCH) ¶73,751, at 91,183 (E.D.N.Y. 1971) (in case where government sought preliminary injunction, government advised the court "that it was its policy not to accept stipulations unless 'So Ordered'").

Co., 286 U.S. 106, 115 (1932), of entering the decree proposed by the parties for entry as the Court's decree.

In cases involving only private interests, the decision to enter settling parties' agreements as judgments requires little judicial attention. See *United States v. City of Miami*, 614 F.2d 1322, 1330 (5th Cir. 1980) ("In what can be termed 'ordinary litigation,' that is, lawsuits brought by one private party against another private party that will not affect the rights of any other persons, settlement of the dispute is solely in the hands of the parties. . . . [T]he court need not and should not get involved"); *Janus Films*, 801 F.2d at 582 ("court normally has only a limited role so long as the dispute affects only private interests"). But in considering whether it "should enter a consent decree affecting the public interest," *Adams v. Bell*, 711 F.2d 161, 170 n.40 (D.C. Cir. 1983) (en banc), "[t]he court has a larger role." *Janus Films*, 801 F.2d at 582. Most fundamentally, the reason for that larger role is that a court of equity must avoid letting its decree become "an instrument of wrong" to the public. *Swift*, 286 U.S. at 115.⁵³

The Court's role in making a public interest determination differs from its role in formulating an adjudicated judgment. Because the Court "is evaluating a settlement, it is not as free to exercise its discretion in fashioning a remedy," *AT&T*, 552 F. Supp. at 151, as it would be in a case litigated to an adjudicated judgment. The Court is not "empowered to reject [the remedies sought] merely because [it] believe[s] other remedies [are] preferable." *Microsoft I*, 56 F.3d at 1460. In this procedural setting, the Court's "function is not to determine whether the resulting array of rights and liabilities 'is the one that will best serve society,' but only to confirm that the resulting settlement is 'within the reaches of the public interest.'" *Id.* (quoting *United States v. Western Elec. Co.*, 900 F.2d 283, 309 (D.C. Cir. 1990) (emphasis in original), in turn quoting *Bechtel*, 648 F.2d at 666, in turn quoting *United States v. Gillette Co.*, 406 F. Supp. 713, 716 (D. Mass. 1975)).

This standard reflects not only the proper role of a court of equity asked to lend its authority to the parties' agreement, but also the critical role that consent decrees play in effective public antitrust enforcement. See Senate

Report at 5 ("the consent decree is of crucial importance as an enforcement tool, since it permits the allocation of resources elsewhere"); 119 Cong. Rec. 24,600 (1973) (Statement of Sen. Gurney) (Tunney Act "is designed to enhance the value and effectiveness of the consent decree as a tool of public policy"). A consent decree, such as the RPFJ, is the product of negotiation. The parties weigh the benefits of prompt and certain resolution of the case against the possibility that continued litigation might improve their respective positions. Settlements potentially offer the public the benefits of more timely and certain relief, as well as significant savings in judicial and prosecutorial resources. But if courts refused to enter any consent decree that did not match precisely the relief the court would have imposed in the absence of a settlement, "defendants would have no incentive to consent to judgment and this element of compromise would be destroyed. The consent decree would thus as a practical matter be eliminated as an antitrust enforcement tool, despite Congress' directive that it be preserved." *AT&T*, 552 F. Supp. at 151.

Thus, even in the *AT&T* case, a case of unparalleled public importance in which the trial court had unusual familiarity with both the evidence and the legal arguments of the parties, see *id.* at 152, the court determined to approve the parties' settlement "[i]f the [proposed] decree meets the requirements for an antitrust remedy." *Id.* at 153. The court made clear that it intended to follow that standard whether or not the proposed decree corresponded to the decree the court itself would have imposed had the parties pushed forward to an adjudicated judgment. See *id.* at 166 n.147 (noting that if the case "were to proceed to final judgment and liability were found, the Court might determine that [certain measures not part of the proposed decree] are appropriate remedies, either as alternatives to the divestiture of the Operating Companies or in addition to such divestiture").

IV. Entry of the Revised Proposed Final Judgment Is in the Public Interest

The RPFJ is a sound and appropriate response to the violations found by the district court and affirmed by the court of appeals, recognizing, as it must, the substantial narrowing of the case that has taken place since its commencement in 1998. In fashioning appropriate relief, the United States was bound to confine its remedial proposals to the sole basis of liability sustained by the Court of Appeals—i.e., specific acts by Microsoft to impede the emergence of middleware

as a threat to the operating system monopoly. The United States also was mindful of the risks associated with tampering too greatly with market mechanisms or seeking to dictate some preferred view of how these markets should develop. While Microsoft's violations must be redressed, the purpose of an antitrust decree is to restore and preserve competition, not to displace competition with a regulatory regime.

The RPFJ meets the goals of public antitrust enforcement. First, it prohibits the conduct found by the court of appeals to be unlawful. The RPFJ contains specific affirmative prohibitions addressing each of the 12 practices the court determined to be acts of monopoly maintenance. This being a monopolization decree, the RPFJ then goes beyond the specific unlawful acts to provide fencing-in relief to address other practices that Microsoft might use to replicate the adverse effects of the offending conduct. For example, although there was no finding that Microsoft had priced its operating systems in an unlawful manner, the RPFJ requires uniform pricing and terms to the major OEM's to prevent retaliatory discrimination against those who might promote competing middleware products. Finally, the RPFJ takes affirmative steps to restore competition by creating favorable conditions under which competing middleware products can be developed and deployed. Among other things, the RPFJ requires the documentation and disclosure of applications interfaces and communications protocols to facilitate third-party development efforts and, in some instances, modifications of the operating system to accommodate competing middleware. Again, these restorative provisions go beyond the specific findings of unlawful behavior, with the goal of creating a forward-looking and comprehensive remedial scheme. Nothing in the RPFJ exempts Microsoft from the mandates of the antitrust laws; it continues to face antitrust exposure for conduct beyond that which has been litigated in this case.

Many commentators, especially many of Microsoft's competitors, urge the Court to withhold Tunney Act approval, advocating their own views of the public interest. Although many such commentators assert that alternatives to the RPFJ might advance their own private strategic and financial interests, such proposals typically lack a foundation in the court's liability findings and likely would be harmful to both competition and consumers. The most persistent complaint is that the

⁵³ Cf. *United States v. Microsoft Corp.*, 56 F.3d 1448, 1460 (D.C. Cir. 1995) (analogizing public interest determination to decision on decree modification, where "a court should not reject an agreed-upon modification unless 'it has exceptional confidence that adverse antitrust consequences will result'" (citation omitted)).

fencing-in and restorative provisions are not absolute prohibitions on competitive activity by Microsoft or absolute requirements that Microsoft surrender its technology for the benefit of competitors. Characterizing the RPFJ's limitations as "loopholes," these commentators fail to recognize that the limitations merely permit Microsoft to compete through actions that are not prohibited by the antitrust laws, were never at issue in this case, or were challenged under theories of liability expressly rejected by the court of appeals.

Protecting competitors from legitimate competition from Microsoft is not a goal of public antitrust enforcement. The goal of the decree is not to secure specific advantages for particular competitors or to dictate for consumers which products or technologies will succeed. In fashioning the RPFJ, the United States has taken pains to remedy the violations without seeking to dictate market outcomes. We have had to balance certain competing interests, recognizing that provisions benefitting firms at one level in the chain of distribution have potential effects on firms at other levels. In striking such balances, the United States has remained faithful to the axiom that the U.S. antitrust laws protect competition not competitors. *E.g., Andrx Pharms., Inc. v. Biovail Corp. Int'l*, 256 F.3d 799, 812 (D.C. Cir. 2001) (quoting *Brunswick Corp. v. Pueblo Bowl-O-Mat, Inc.*, 429 U.S. 477, 488 (1977), *petition for certiorari filed*, 70 U.S.L.W. 3465 (Jan. 11, 2002), (No. 01-1050)). On that basis, the United States has concluded that further fencing-in or restorative relief based upon hypothetical concerns about Microsoft's behavior not only would be unnecessary and unwarranted, but also might be affirmatively harmful to competition.

Moreover, the RPFJ bears none of the infirmities that would justify the Court's withholding of approval. *See MSL*, 118 F.3d at 783 (listing factors that would justify withholding approval); *Microsoft I*, 56 F.3d at 1462 (same). The decree is comprehensive and complex, like the computer industry itself, but its terms are carefully defined and not ambiguous.⁵⁴ The enforcement mechanisms are creative and fully adequate. *See* pages 60-62 below.⁵⁵ No

third party has demonstrated positive injury that would flow from entry of the RPFJ.

A. The Revised Proposed Final Judgment Satisfies the Goals of an Antitrust Remedy and Properly Addresses All Bases of Liability Affirmed by the Court of Appeals

The Revised Proposed Final Judgment provides stringent, effective, enforceable, and immediate relief that fully comports with the purposes of relief in antitrust cases and with Microsoft's degree of liability as affirmed by the Court of Appeals. Restoring competition is the "key to the whole question of an antitrust remedy," *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961). Competition was injured in this case principally because Microsoft's illegal conduct contributed to the applications barrier to entry into the personal computer operating system market by impeding the emergence of middleware products that had the potential to assist competing operating systems in gaining access to applications and other needed complements. Thus, the key to the proper remedy in this case is to end Microsoft's restrictions on potentially threatening middleware, prevent it from hampering similar nascent threats in the future, and restore competitive conditions like those that existed prior to the unlawful conduct. Moreover, in fashioning relief, the United States, as the public enforcer of the federal antitrust laws, must take care that the remedy not burden the economy or distort market outcomes through unnecessarily regulatory or otherwise inappropriate restraints. The RPFJ responds to these concerns; it imposes a series of requirements and carefully crafted prohibitions on Microsoft's conduct that are designed to accomplish the critical goals of an antitrust remedy without damaging the economy. *See* Sibley Decl. ¶¶ 86-90.

As instructed by the Court of Appeals and this Court (*see* Tr. 9/28/01 at 8), the United States fashioned its relief by focusing on the specific practices for which Microsoft's liability was affirmed. Significantly, and quite properly, the RPFJ does not seek to eliminate Microsoft's operating system monopoly, *see* Sibley Decl. ¶ 8, though many commentators suggest it should. There was never any allegation—let alone any finding—in this case that Microsoft acquired its position in operating systems unlawfully. Further, the district

(Enforcement); *see also* Declaration of David S. Sibley ("Sibley Decl.") (attached as Appendix C).

court and the Court of Appeals both determined that they could not conclude that, absent Microsoft's illegal actions, any middleware product or products would have succeeded in toppling the monopoly.

In fashioning the decree, the United States began with the district court's interim conduct remedies of June 2000. *See* Initial Final Judgment, 97 F. Supp. 2d at 66-69. As this Court recognized (Tr. 9/28/01 at 8), however, those remedies were based on a much wider range of liability findings than were affirmed on appeal. *See Microsoft*, 253 F.3d at 105 ("[t]his court has drastically altered the District Court's conclusions on liability"). Accordingly, the conduct restrictions of the Initial Final Judgment had to be tailored to the findings the Court of Appeals upheld. At the same time, however, because the interim conduct restrictions were designed to apply only as a stop-gap until the district court's structural remedy was implemented (Initial Final Judgment, 97 F. Supp. 2d at 66), they had to be broadened to address more fully the remedial objectives of arresting the anticompetitive conduct, preventing its recurrence, and restoring competitive conditions in the marketplace. No longer merely a stop-gap, the conduct restrictions now must stand on their own as full relief.

In addition, the remedies needed to be updated to strengthen their long-term effectiveness in the face of the rapid technological innovation that continues to characterize the computer industry. The Court of Appeals noted that the six years that had elapsed between Microsoft's initial anticompetitive conduct and the appeal was an "eternity" in this market, *Microsoft*, 253 F.3d at 49 (quoted by Order at 2 (Sept. 28, 2001)), and the facts bear that out. When the complaint was filed in May 1998, Microsoft's then-current operating system was Windows 95. Shortly thereafter, Microsoft revised and updated the operating system with Windows 98, which fully integrated Internet Explorer into Windows. In October 2001, just after the case was remanded to this Court, Microsoft introduced the latest generation of its operating system, Windows XP. The remedy crafted now must be relevant in the new world of Windows XP, and beyond. The RPFJ accomplishes these objectives by fundamentally changing—for the ultimate benefit of consumers—the way Microsoft deals with OEMs, IAPs, ISVs, and others in the computer industry.

⁵⁴ For a response to commentators' claims of specific ambiguities, *see* Response of the United States To Public Comments on the Revised Proposed Final Judgment, *passim*, *esp.* § III (Definitions) ("Response").

⁵⁵ For a response to commentators' claims of specific shortcomings of the enforcement mechanisms of the RPFJ, *see* Response, § VIII

1. The RPFJ Stops the Unlawful Conduct, Prevents Its Recurrence and Restores Competitive Conditions to the Market

The Court of Appeals affirmed the district court's ruling that Microsoft unlawfully maintained its operating system monopoly through various actions designed to protect the operating system from the potential threat posed by middleware. However, the court reversed the district court's finding that Microsoft was liable based upon its general "course of conduct," and limited liability to twelve specific anticompetitive acts out of twenty found violative by the district court. The RPFJ provides consumers with prompt, certain, and effective relief by stopping each of the specific acts found unlawful by the Court of Appeals, preventing their recurrence, and restoring competitive conditions in the market.

a. Stops the Unlawful Conduct

Each of the twelve acts found unlawful by the Court of Appeals is listed below with a brief description of the specific provisions of the RPFJ that effectively address the conduct.⁵⁶

Agreements With Computer Manufacturers (OEMs)

1. *Prohibiting removal of desktop icons, folders or Start menu entries* (see 253 F.3d at 61)

Section III.H.1 of the RPFJ prevents Microsoft from engaging in this conduct by allowing end users or computer manufacturers to enable or remove access to each middleware product by displaying or removing icons, shortcuts, or menus in the Microsoft operating system in the same place they are normally displayed. See Sibley Decl. ¶ 24.

2. *Prohibiting alteration of initial boot sequence* (see 253 F.3d at 61)

Section III.C.3 prohibits Microsoft from restricting OEMs from launching middleware automatically at the end of the initial boot sequence or subsequent boot sequences. **Section III.C.4** prohibits Microsoft from restricting OEMs from offering users the option of launching a non-Microsoft operating system before Windows starts up. **Section III.C.5** prohibits Microsoft from preventing OEMs from presenting their own Internet access offer in the initial boot sequence. See Sibley Decl. ¶ 25.

3. *Prohibiting addition of icons or folders of different shape or size* (see 253 F.3d at 62)

Section III.C.1 prohibits Microsoft from preventing OEMs from installing and displaying middleware on the desktop. **Section III.C.2** prohibits Microsoft from preventing OEMs from distributing or promoting middleware by placing on the desktop shortcuts of any size or shape, as long as they do not impair the functionality of the user interface. **Section III.H.3** ensures that Microsoft's operating system does not automatically override the "default" settings to replace competing middleware products without first seeking confirmation from the user. See Sibley Decl. ¶¶ 26, 27.

4. *Prohibiting use of "Active Desktop" to promote others' products* (see 253 F.3d at 62)

This specific conduct is no longer at issue because Microsoft has discontinued the use of the Active Desktop. **Sections III.C.1** and **III.C.2** nevertheless broadly restrict Microsoft from preventing OEMs from promoting rival products. See Sibley Decl. ¶ 28.

Binding Internet Explorer to Windows

5. *Excluding Internet Explorer from the "Add/Remove" utility* (see 253 F.3d at 65)

Section III.H.1 requires Microsoft to allow end users and OEMs to enable or remove access to any Microsoft middleware product. See Sibley Decl. ¶ 29.

6. *Commingle code to prevent removal of Internet Explorer* (see 253 F.3d at 64–66)

Section III.C.1 prohibits Microsoft from preventing computer manufacturers from installing and displaying rival middleware products on the desktop.

Section III.H.1 requires Microsoft to allow end users and computer manufacturers to remove access to any Microsoft middleware product. See Sibley Decl. ¶ 30.

Agreements With Internet Access Providers (IAPs)

7. *Placement of IAP's product on desktop in return for its agreement to exclusively promote Internet Explorer (or to limit shipments of Navigator)* (see 253 F.3d at 68)

Section III.G.1 prohibits Microsoft from entering into any agreement with an IAP, ICP, ISV, or OEM that grants consideration on the condition that such entity distribute, promote, use, or support any Microsoft middleware or operating system exclusively or in a fixed percentage. **Section III.G.2** prohibits Microsoft from entering into any agreement with an IAP or ICP granting placement in Windows to the IAP or ICP on the condition that it

refrain from distributing, promoting, or using any product competing with Microsoft middleware. See Sibley Decl. ¶ 31.

Agreements With Internet Content Providers, Independent Software Vendors, and Apple

8. *Agreement with ISVs to make Internet Explorer their default hypertext-based user interface* (see 253 F.3d at 71–72)

Section III.F.2 forbids Microsoft from conditioning the grant of consideration on an ISV's refraining from developing, using, distributing, or promoting software that competes with Microsoft's operating system or middleware.

Section III.G.1 prohibits Microsoft from entering into any agreement with an IAP, ICP, ISV, or OEM that grants consideration on the condition that such entity distributes, promotes, uses, or supports any Microsoft middleware or operating system exclusively or in a fixed percentage. See Sibley Decl. ¶ 32.

9. *Threat to end support of Apple Computer's Office product unless Apple bundled Internet Explorer with the Macintosh operating system and made Internet Explorer the default browser* (see 253 F.3d at 73)

Sections III.F.1 and **III.F.2**, discussed above, prohibit Microsoft from retaliating against ISVs and IHVs, including Apple, for supporting competing products and from offering consideration to such entities for refraining from supporting competing products. In addition, **Section III.G.1** prohibits such exclusive arrangements. Sibley Decl. ¶ 33.

Efforts To Exclude Sun's Java

10. *Contracts requiring ISVs to exclusively promote Microsoft's Java product* (see 253 F.3d at 75)

Section III.F.2 forbids Microsoft from conditioning the grant of consideration on an ISV's refraining from developing, using, distributing, or promoting software that competes with Microsoft's operating system or middleware. **Section III.G.1** prohibits Microsoft from entering into any agreement with an IAP, ICP, ISV, or OEM that grants consideration on the condition that such entity distribute, promote, use, or support any Microsoft middleware or operating system exclusively or in a fixed percentage. See Sibley Decl. ¶ 34.

11. *Deception of Java developers about Windows-specific nature of tools distributed to them* (see 253 F.3d at 76)

Section III.D addresses this conduct by requiring Microsoft to disclose certain APIs required for competing middleware to interoperate with its operating system. This makes the means

⁵⁶ For a fuller discussion of how the Court of Appeals addressed the twenty acts found by the district court to violate Section 2, see Appendix A (attached hereto), and Sibley Decl. ¶ 16 (Table One).

by which middleware producers interoperate with the operating system more transparent, and thus hinders Microsoft's ability to disadvantage these competitors. *See* Sibley Decl. ¶ 35.

12. *Coercion of Intel to stop assisting Sun in improving its Java technology* (see 253 F.3d at 77)

Sections III.F.1 and III.F.2, discussed above, prohibit Microsoft from retaliating against ISVs and IHVs, including Intel, for supporting competing products and from offering consideration to such entities for refraining from supporting competing products. *See* Sibley Decl., ¶ 36.

Thus, the RPFJ effectively stops each of the specific acts found unlawful by the Court of Appeals. *See* Sibley Decl. ¶ 40.

b. Prevents Recurrence of Unlawful Conduct

In addition to stopping and preventing the recurrence of the specific acts found unlawful by the Court of Appeals, the RPFJ guards against the broad range of potential strategies Microsoft might develop to impede the emergence of competing middleware products. *See* Sibley Decl. ¶¶ 41–51.

Middleware Definition. The various definitions of middleware within the RPFJ (see “**Microsoft Middleware**” (Section VI.J), “**Microsoft Middleware Product**” (Section VI.K) “**Non-Microsoft Middleware**” (Section VI.M), and “**Non-Microsoft Middleware Product**” (Section IV.N)) are broad. They cover not only the middleware products addressed by the Court of Appeals—Internet browsers and Java—but also additional current middleware products, such as email client software, networked audio/video client software, and instant messaging software, as well as future middleware products not yet in existence. *See* Sibley Decl. ¶¶ 41–42. To ensure inclusion of future products, the definitions set forth an objective test for products not yet existing; the definitions are qualified, however, in recognition that not all software that exposes APIs qualifies as competitively significant “middleware.”

Consequently, third-party software that, like Web browsers or Java, has the potential to create a competitive threat to Microsoft's operating system monopoly, will be covered in the future.

Non-Discrimination and Non-Retaliation. **Sections III.A, III.B, and III.F** impose broad prohibitions and obligations on Microsoft to ensure that it cannot implement new forms of exclusionary behavior against middleware. *See* Sibley Decl. ¶¶ 41–42, 51. **Section III.A** of the RPFJ ensures that OEMs have contractual and

economic freedom to make decisions about distributing and supporting non-Microsoft middleware products without fear of coercion or retaliation by Microsoft, by broadly prohibiting retaliation against a computer manufacturer that supports or distributes alternative middleware or operating systems. Because the Court of Appeals agreed with the district court's conclusion that OEMs are a crucial channel of distribution for competing products (see 253 F.3d at 60–61), it is critical that OEMs are free to choose to distribute and promote competing middleware products without interference from Microsoft. **Section III.B** strengthens Section III.A further by requiring Microsoft to provide uniform licensing terms to the twenty largest and most competitively significant OEMs. Windows license royalties and terms are inherently complex, making it easy for Microsoft to use them to coerce OEM conduct. By eliminating the opportunity for Microsoft to use license terms as a club, the provision ensures that OEMs can make their own choices. **Section III.F** prohibits Microsoft from retaliating against ISVs and IHVs or conditioning consideration on a developer's refraining from developing, distributing, or writing to software that competes with Microsoft platform software. At the same time, it allows Microsoft to enter into lawful agreements with software developers that include provisions relating to Microsoft software, as long as the provisions are limited and reasonably necessary to effectuate the bona fide contractual relationship.

c. Restores Competitive Conditions to the Market

The RPFJ restores competitive conditions to the market by requiring Microsoft to, among other things: (1) Disclose APIs and license communications protocols that will give ISVs the opportunity to match Microsoft's middleware and server software functionality; and (2) allow OEMs and end users to replace Microsoft middleware and preserve “default” settings that will ensure that Microsoft's middleware does not override the selection of competing middleware products. *See* Sibley Decl. ¶ 52 & Table Two.

APIs and Communications Protocols. **Section III.D** of the RPFJ requires Microsoft to disclose all of the interfaces and related technical information, including APIs, that Microsoft's middleware uses to interoperate with the Windows operating system. This includes APIs and other information that Microsoft has not previously disclosed. This Section creates the

opportunity for ISVs, IAPs, ICPs, and OEMs to develop new middleware products that compete directly with Microsoft on a function-by-function basis, assured that their products will interoperate with the Windows operating system.

Section III.E requires Microsoft to license the communications protocols that are necessary for software located on a computer server to interoperate with the Windows operating system. This means that ISVs will have full access to, and be able to use, the protocols that are necessary for software located on a server computer to interoperate with, and fully take advantage of, the functionality provided by the Windows operating system. The competitive significance of most non-Microsoft middleware, including the browser and Java technologies—against which much of Microsoft's illegal conduct was directed—was and will continue to be highly dependant on content, data, and applications residing on servers and passing over networks (such as the Internet or corporate networks) to that middleware running on personal computers. Section III.E prevents Microsoft from incorporating into Windows features or functionality with which only its own servers can interoperate, and then refusing to make available information about those features that non-Microsoft servers need in order to have the same opportunities to interoperate with the Windows operating system. Although plaintiffs presented limited evidence about servers at trial, and no server-related violations were alleged or found, the United States believed that the RPFJ's effectiveness would be undercut unless it addressed the rapidly growing server segment of the market.

Section III.I requires Microsoft to offer the necessary related licenses of the intellectual property that are required to disclose and license under the RPFJ. Section III.I ensures that Microsoft's obligations to disclose the technical information in Sections III.D and III.E are meaningful. This Section ensures that Microsoft cannot use its intellectual property rights in such a way that undermines the competitive value of its disclosure obligations, while at the same time permitting Microsoft to take legitimate steps to prevent unauthorized use of its intellectual property.

Section III.J permits Microsoft to take certain limited acts to address security-related issues that may arise from the broad disclosures required in Sections III.D and III.E. Section III.J provides a narrow exception for disclosure of APIs and other information for disclosures

that would compromise system security. See Sibley Decl. ¶ 65.

Power to Replace Microsoft Middleware and Preserve Defaults.

Section III.H further ensures that OEMs will be able to offer and promote, and consumers will be able to use, competing middleware products.

Section III.H.1 requires Microsoft to allow end users and OEMs to enable or remove access to each Microsoft middleware product. Thus, all middleware products will have equal opportunity for desktop placement. **Section III.H.2** requires Microsoft to allow end users, OEMs, and Non-Microsoft Middleware Products to designate non-Microsoft middleware to be invoked in place of the Microsoft middleware. This will allow competing programs to be launched automatically, as defaults, in numerous competitively significant instances.

2. The RPFJ Contains Stringent Enforcement Mechanisms

Sections IV, V, and VII of the RPFJ contain some of the most stringent enforcement provisions ever contained in any modern consent decree. **Sections IV and VII** provide that the United States' full enforcement powers are available to enforce the judgment. As with any other decree, the United States will have prosecutorial access powers to monitor compliance, and authority to bring: (1) Both civil and criminal contempt petitions; (2) petitions for injunctive relief to halt or prevent violations; (3) motions for declaratory judgment to clarify or interpret particular provisions; and (4) motions to modify the Final Judgment, as appropriate.⁵⁷ Though not required by the RPFJ, the United States has charged a core team of lawyers and economists experienced in the software industry with enforcing the RPFJ. Section IV also provides, as the United States typically requires, that Microsoft maintain an antitrust compliance program to help ensure compliance with the RPFJ. Microsoft is required to appoint an internal compliance officer responsible for supervising the review of Microsoft's activities to determine whether they comply with the RPFJ and for ensuring that Microsoft undertakes internal notification and education responsibilities as required.

But the enforcement provisions do not stop there; rather, they contain two other, aggressive features. First, the RPFJ establishes the Technical Committee, a full-time, on-site compliance team of software design and programming

experts, with the means to hire its own staff and consultants, as needed. The Technical Committee will facilitate enforcement by monitoring compliance with the RPFJ and reporting violations to the United States. Additionally, the Technical Committee is available to mediate compliance issues in a manner that will not supplant legal enforcement by the United States. This dispute resolution function reflects the recognition that the market will benefit from rapid, consensual resolution of issues, whenever possible, more so than litigation under the United States' contempt powers. Dispute resolution complements, but does not supplant, the other methods of enforcement. Furthermore, should the United States bring an enforcement action against Microsoft, it will not have to start from scratch. Rather, it will have the Technical Committee's work product, findings, and recommendations to help start any investigation.

In order to fulfill these important responsibilities, the Technical Committee will have complete access to Microsoft's records, facilities, systems, equipment, and personnel. Significantly, this includes access to Microsoft's source code and related materials, which will assist in resolving or identifying any disputes relating to Microsoft's disclosure obligations. The Technical Committee will also have the benefit of written reports and data, which Microsoft must prepare.

Second, under **Section V**, the RPFJ is scheduled to terminate in five years, but may be extended by two years if the Court finds that Microsoft has engaged in a pattern of wilful and systemic violations. The five-year duration provides sufficient time for the remedies to take effect in this evolving market and to restore competitive conditions to the greatest extent possible. And, because Microsoft will have an incentive to get out from under the RPFJ's restrictions and affirmative obligations as soon as possible, the prospect that it might face a two-year extension will provide an extra incentive to comply.

3. The RPFJ Fully Addresses the Unlawful Conduct While Avoiding an Unnecessarily Regulatory Decree That Would Distort Market Outcomes

As discussed above, the United States carefully crafted the RPFJ to fully address the conduct found unlawful by the Court of Appeals. In doing so, the United States was mindful not to implement an overly broad, unnecessarily regulatory decree that would interfere with competitive conditions in the market. As discussed

more fully in the Response to Comments, many commentators seek remedies that preordain market outcomes, require extensive on-going regulation, are vulnerable to manipulation by Microsoft's rivals, or are simply crafted to weaken Microsoft as a competitor.⁵⁸ Such remedies would create inefficiencies in the market and likely result in harm to consumer welfare. See Sibley Decl. ¶¶ 19–21, 86–88.

B. The Revised Proposed Final Judgment Compares Favorably to the Initial Final Judgment

In the Joint Status Report filed September 20, 2001, plaintiffs informed the Court that their proposal for relief would be modeled on the conduct restrictions in the Initial Final Judgment. Joint Status Report at 2 (Sept. 20, 2001). A week later, the Court admonished plaintiffs to determine which relief was no longer appropriate given the Court of Appeals' narrowing of the underlying liability. See Tr. 9/28/01 at 8. Although some commentators have argued that any relief short of the Initial Final Judgment is inadequate, that is contrary to the Court's statements, as well as the Court of Appeals' ruling.

The RPFJ parallels the Initial Final Judgment in many ways, provides for greater relief in some respects, and, in light of the Court of Appeals' decision, omits some provisions. A comparison of the two decrees highlights why the RPFJ is in the public interest.

1. The Revised Proposed Final Judgment Relies on Conduct Restrictions, Rather Than Structural Relief

The most significant difference between the Initial and Revised Proposed Final Judgment is that the

⁵⁸ For example, several commentators have urged that the RPFJ require Microsoft to distribute Sun-compatible Java products with each copy of the Windows operating system shipped by Microsoft. E.g., SILA Comments, at 49–51; Comments of SBC Communications, Inc. on the Proposed Final Judgment at 145 (MTC #00029411) ("SBC Comment"); ProComp Comment, Att. A, at 18–19 (Declaration of Kenneth J. Arrow) ("Arrow Decl."). This remedy would go beyond restoring the competitive conditions existing prior to Microsoft's unlawful conduct—where Sun's Java product competed for space on Windows—and instead preordain the market outcome by ensuring Java placement on the operating system. See Sibley Decl. ¶ 80. As another example, a commentator proposes that Microsoft be required to offer, at a lower price, a separate, "stripped down" version of Windows that does not include Microsoft middleware products. SBC Comment, at 48–49. However, determining the appropriate discount for each of the middleware products stripped out of Windows, including an accounting for the shared costs between multiple projects, would result in a highly regulatory pricing apparatus susceptible to further litigation. See Sibley Decl. ¶¶ 71–74.

⁵⁷ Of course, each Settling State also has authority to enforce the RPFJ.

former required a break-up of Microsoft while the latter does not. *See* IFJ §§ 1–2. Shortly after remand, plaintiffs informed Microsoft and this Court that, in light of the Court of Appeals’ decision, we would no longer seek to break up the company. Joint Status Report 2 (Sept. 20, 2001). Thus, even if the United States had not entered into a negotiated settlement and instead litigated a remedy, we would not have sought structural relief. Plaintiffs abandoned the effort to break up Microsoft for both legal and practical reasons.

First, although the Court of Appeals merely vacated—but did not reverse—the Initial Final Judgment, it also made clear that it viewed structural relief in this case skeptically, at best. The court questioned whether plaintiffs had “established a sufficient causal connection between Microsoft’s anticompetitive conduct and its dominant position in the [operating system] market” to justify divestiture. *Microsoft*, 253 F.3d at 106. The court continued that “[a]bsent such causation, the antitrust defendant’s unlawful behavior should be remedied by ‘an injunction against continuation of that conduct.’” *Id.* (quoting 3 *Antitrust Law* ¶ 650a, at 67). The court also suggested that the necessary causation might be lacking, noting that even the district court “expressly did *not* adopt the position that Microsoft would have lost its position in the [operating system] market but for its anticompetitive behavior.” *Id.* at 107 (quoting *Findings of Fact*, ¶ 411) (emphasis added). Moreover, the Court of Appeals accepted Microsoft’s argument that divestiture is usually reserved for “dissolution of entities formed by mergers and acquisitions,” and directed this Court to “reconsider” whether “divestiture is appropriate with respect to Microsoft, which argues that it is a unitary company.” *Id.* at 105. And the court emphasized that, when fashioning a new remedy, the district court should bear in mind that the Court of Appeals had “drastically” altered the basis of liability (*id.* at 105, 107) and that the new remedy should reflect the “limited ground of liability” upheld on appeal. *Id.* at 107.

Second, if plaintiffs had pursued structural relief on remand, Microsoft would have been entitled to present evidence challenging a “wide range of plaintiffs’ factual representations, including the feasibility of dividing Microsoft, the likely impact on consumers, and the effect of divestiture on shareholders.” *Id.* at 101. This not only would have been time consuming—both in the district court

and then, assuming this Court actually ordered structural relief anew, again in the Court of Appeals—but also would have permitted Microsoft to introduce a plethora of new evidence. Foregoing a structural remedy permitted plaintiffs to speed along the remand proceedings and obtain quicker relief and relief that was more likely to be affirmed on appeal.

2. Remedying Tying Is No Longer an Objective

The Revised Proposed Final Judgment also departs significantly from the Initial Final Judgment by omitting a prohibition on tying. *See* IFJ § 3.f (“Ban on Contractual Tying”). The Court of Appeals vacated Microsoft’s liability on the tying claim (*Microsoft*, 253 F.3d at 84–97), and soon thereafter plaintiffs informed Microsoft and this Court that, in light of the appellate court’s decision, we would no longer pursue allegations of tying. Joint Status Report 2 (Sept. 20, 2001). Thus, even if the United States had not entered into a negotiated settlement and instead continued its litigation, we would not have pursued the tying claim. As with structural relief, plaintiffs abandoned the tying claim for both legal and practical reasons.

The Court of Appeals vacated and remanded, rather than reversed, the tying claim, but left clear instructions on what it expected on remand. *See Microsoft*, 253 F.3d at 95–97. First, plaintiffs would have to pursue the claim under the rule of reason—with its rigorous proof requirements—rather than the *per se* rule, which obviates many difficult problems of proof. *Id.* at 89–95. Second, plaintiffs would be required to show that Microsoft’s conduct “unreasonably restrained competition . . . in the tied good market,” but would be “precluded from arguing any theory of harm that depends on a precise definition of browsers or barriers to entry . . . other than what may be implicit in Microsoft’s tying arrangement.” *Id.* at 95. Plaintiffs considered these to be significant legal hurdles.

Of course, pursuing the tying claim on remand also would have raised many of the same practical difficulties as discussed with respect to pursuing structural relief on remand. For example, continued pursuit of tying would have delayed the remand proceedings significantly, thereby further delaying any relief for consumers. Also, Microsoft would have been entitled to introduce a whole host of new evidence relating to its claimed procompetitive justifications for its actions. Thus, the decision to abandon

the tying claim was a sound exercise of prosecutorial discretion.

The United States’ decision to abandon the tying claim, coupled with the Court of Appeals’ decision to reject the attempted monopolization count, had a significant impact on the scope of relief the United States could obtain. The tying and attempted monopolization claims were the only two considered by the Court of Appeals that asserted a direct anticompetitive impact in the market for Web browsers. The remaining count, monopoly maintenance, asserted an anticompetitive impact in the operating system market. The only connection that Web browsers had to this claim was that they were one of the nascent middleware threats that Microsoft had impeded. Therefore, without a claim asserting a direct impact in the Web browser market, the United States’ was entitled to relief that restored nascent threats like those that Web browsers had presented, not relief that addressed some broader injury in the browser market.

3. The New Conduct Restrictions Compare Favorably to Those in the Initial Final Judgment

The Revised Proposed Final Judgment is based on the interim conduct restrictions of the Initial Final Judgment of June 7, 2000.

a. Substantive Provisions Included in Both the Initial Final Judgment and the Revised Proposed Final Judgment

Both decrees prohibit Microsoft from retaliating against OEMs that support non-Microsoft products. *Compare* IFJ § 3.a.i with RPFJ § III.A. Both decrees also require Microsoft to license its Windows operating system products to the 20 largest OEMs on uniform terms. *Compare* IFJ § 3.a.ii, with RPFJ § III.B. The Initial Final Judgment also afforded OEMs flexibility in product configuration, as does the Revised Proposed Final Judgment. *Compare* IFJ § 3.a.iii, with RPFJ § III.C. The Initial Final Judgment also barred Microsoft from prohibiting OEMs from automatically launching a substitute user interface upon completion of the boot process (IFJ § 3.a.iii(3)), but the Court of Appeals expressly rejected this basis for liability (*Microsoft*, 253 F.3d at 63), so the Revised Proposed Final Judgment has no equivalent provision. And both decrees require Microsoft to provide OEMs and consumers the means to remove access to any Microsoft middleware that comes with Windows so that rival middleware may be substituted. *Compare* IFJ § 3.g.i, with RPFJ § III.H.

Section 3.b of the Initial Final Judgment required Microsoft to disclose to ISVs and OEMs all Windows APIs necessary for interoperation, including interoperation with servers; Sections III.D and III.E of the RPFJ accomplish the same result. The Initial Final Judgment also required Microsoft to establish a "secure facility" where ISVs, OEMs, and others could "study, interrogate and interact" with the Windows source code to help ensure interoperability. *See* IFJ § 3.b. The RPFJ omits this provision, but provides for affirmative disclosure of interfaces and protocols, and empowers the Technical Committee to ensure that those disclosures are being made. *See* RPFJ § IV.B. This approach strikes the appropriate balance by ensuring that developers will have the access they need, while protecting Microsoft's intellectual property from misappropriation.

Both decrees also comprehensively address Microsoft's relations with ISVs and IHVs to ensure that developers can create or use rival software. Both decrees accomplish this objective by broadly prohibiting Microsoft from threatening or retaliating against ISVs or IHVs' actual or contemplated action to develop, use, distribute, promote, or support software that competes with Microsoft middleware or operating system software. *Compare* IFJ §§ 3.d, 3.h, *with* RPFJ § III.F. Similarly, both decrees prohibit Microsoft from entering into exclusive agreements with third parties that would require them to refrain from distributing, promoting, using, or supporting rival software. *Compare* IFJ § 3.e, *with* RPFJ § III.G.

There are also similarities with respect to enforcement of the two decrees. For example, both decrees require Microsoft to maintain an internal antitrust compliance program (*compare* IFJ § 4, *with* RPFJ § IV.C), and both give plaintiffs access to Microsoft's source code, books, correspondence, personnel, etc. and the right to require Microsoft to submit written reports under oath. *Compare* IFJ § 5, *with* RPFJ § IV.A.2.

b. The RPFJ Contains Provisions Not Included in the Initial Final Judgment

Although the Initial Final Judgment required Microsoft to disclose its APIs to facilitate interoperation (IFJ § 3.b), the RPFJ goes further by requiring Microsoft to offer the necessary related licenses for the intellectual property that Microsoft must disclose. *See* RPFJ §§ III.I.1, III.I.4. This ensures that Microsoft cannot use its intellectual property rights to undermine the competitive value of its disclosure obligations.

The RPFJ also significantly enhances enforcement of the decree as compared to the Initial Final Judgment. As previously discussed (see page 60 above), the RPFJ establishes a Technical Committee—a full-time, on-site compliance team of computer experts, complete with its own staff and the power to hire consultants—to monitor compliance with the decree, report violations to the Department, and attempt to resolve technical disputes under the disclosure provisions. RPFJ §§ IV.B.8, IV.D.4. The Technical Committee will have complete access to Microsoft's source code (RPFJ § IV.B.8.c), records, facilities, and personnel. Its dispute resolution responsibilities (RPFJ § IV.D) reflect the recognition that the market will benefit from rapid, consensual resolution of issues whenever possible, more so than litigation under the Department's contempt powers. The dispute resolution process complements, but does not supplant, ordinary methods of enforcement. Complainants may still bring their inquiries directly to the Department, and need not go first to the Technical Committee (RPFJ § IV.D.1). The Technical Committee represents an innovation in consent decrees that the United States believes will improve the speed and quality of enforcing a decree in a field as technical and fast-paced as the computer industry.

The Revised Proposed Final Judgment provides for extending the decree's duration in the event Microsoft is found to have engaged in a "pattern of willful and systematic violations" of its terms. RPFJ § V.B. This potential threat is yet another means to ensure that Microsoft will comply with all of the decree's provisions, to the ultimate benefit of consumers.

Finally, the United States updated the RPFJ in several key ways to improve the clarity of the decree and account for changes in the industry since the IFJ was proposed. First, the RPFJ contains a new provision in Section III.H.3 that prohibits Microsoft from designing Windows to automatically alter an OEMs middleware configurations on the desktop without first seeking confirmation from the user no sooner than 14 days after the consumer has first booted the computer. This provision was included in response to Microsoft's inclusion of the Clean Desktop Wizard product in Windows XP that "sweeps" the unused icons that the OEM has chosen to place on the desktop. Second, the definition of middleware products in the RPFJ was updated by including the actual names of the current Microsoft middleware products—Internet Explorer, Microsoft's Java

Virtual Machine, Windows Media Player, Windows Messenger and Outlook Express. (RPFJ § VI.K). This significantly improves the clarity of the decree because the IFJ had not explicitly indicated which current Microsoft products constituted middleware. The RPFJ's middleware definitions were also updated to account for the increased emphasis on downloading as a distribution mechanism in the market.

C. The Revised Proposed Final Judgment Creates Competitive Conditions

There can be no guarantee that consumers and industry participants will prefer rival middleware over Microsoft's software, or that rival middleware will ever displace—or facilitate the displacement of—Microsoft's monopoly position, but the RPFJ restores competitive conditions that foster such threats. Indeed, even the district court, in its extensive findings of fact and conclusions of law, expressly disclaimed the conclusion that but for Microsoft's anticompetitive acts, Netscape's browser and/or Sun's Java technologies necessarily would have eroded Microsoft's monopoly position. *See Findings of Fact*, ¶411; *Microsoft*, 253 F.3d at 107. Thus, consistent with the antitrust laws, the RPFJ refrains from picking winners and losers, and sticks to restoring the competitive conditions. Consumers benefit from competition, and the goal of the antitrust laws is to protect it, not weight it to a particular result.

V. The Court Should Make Its Public Interest Determination and Enter the Decree as Expeditiously as Possible

Time is of the essence. When the Court five months ago ordered the parties to "expend and concentrate all of their resources upon resolving these cases through a fair settlement for all parties," Order at 2 (Sept. 28, 2001), the Court recognized:

The claims by Plaintiffs of anticompetitive conduct by Microsoft arose over six years ago, and these cases have been litigated in the trial and appellate court for over four years. As the Court of Appeals has noted, the relevant time frame for this dispute spans "an eternity in the computer industry."

Order at 2 (Sept. 28, 2001). The public has waited long enough. The Court should make a determination that entry of the proposed final judgment is in the public interest, and then enter it as expeditiously as possible.

A. The Court Should Not Hold an Evidentiary Hearing

As the Court has recognized, the Tunney Act does not require an

evidentiary hearing as part of this proceeding.⁵⁹ Tr. at 20 (Feb. 8, 2002), although the Court left open the possibility that it will decide to hold one. *Id.* at 20–21. The question lies within the Court's sound discretion, guided by the principle that "the trial judge will adduce the necessary information through the least complicated and least time-consuming means possible." Senate Report at 6; *accord* House Report at 8.

In our view, at the conclusion of the one- or two-day hearing the Court has ordered, Order (Feb. 15, 2002); *see* Tr. 2/15/02 at 5, at which the Court is considering allowing oral argument by third parties, *id.* at 9, the Court will have more than ample information on which to base its public interest determination. The Court should not hold an evidentiary hearing.

First, the very length and size of this case, to which some commentators point as justification for an evidentiary hearing, actually show that there is no need for one. The Court already has available to it a massive trial record—including testimony and thousands of exhibits—plus tens of thousands of comments (some including affidavits, technical reports, and other evidentiary presentations) submitted as part of the Tunney Act process. This record contains extensive information about the competitive structure of the industry and myriad other matters relevant to the public interest determination. Little if anything more would be learned from live witnesses and cross-examination than is already known from the record, comments, and the United States' responses to the comments.⁶⁰

⁵⁹ The various materials the Tunney Act does require, *see* 15 U.S.C. 16(b), together with any record created prior to settlement, will usually suffice. *See United States v. Enova Corp.*, 107 F. Supp. 2d 10, 17 (D.D.C. 2000) ("Tunney Act expressly allows the court to make its public interest determination on the basis of the competitive impact statement and response to comments alone"); Senate Hearings at 152–53 (testimony of Hon. J. Skelly Wright) ("an experienced judge, who does have the facility of getting to the point and getting others to get to the point, can arrive at a public interest determination in most cases without using" additional tools); Senate Report at 6 ("[w]here the public interest can be meaningfully evaluated simply on the basis of briefs and oral arguments, that is the approach that should be utilized"). Even absent a settlement, no evidentiary hearing on relief is required where there are "no disputed factual issues regarding the matter of relief." *Microsoft*, 253 F.3d at 101.

⁶⁰ For example, commentator ProComp submitted a lengthy declaration from Professor Arrow, Arrow Decl., in opposition to the RPFJ, but fails to identify, in either its comments, ProComp Comment, or its filed memorandum, ProComp's Memorandum in Support of Its Motion for Limited Intervention or Tunney Act Participation (Feb. 7, 2002), anything specific that Professor Arrow would say at an evidentiary hearing beyond what already

Second, the most analogous precedent, *AT&T*, does not support an evidentiary hearing. In that case, considering the entry of a decree that would massively restructure the entire telecommunications industry, Judge Greene held two days of hearings, permitting some organizations to "present[] oral argument" *AT&T*, 552 F. Supp. at 147 n.65. But the court "concluded that none of the issues before it require[d] an evidentiary hearing. That being so, there [was] obviously no need, nor indeed any occasion, for the presentation by a third party of its own witnesses or for the cross-examination of adverse witnesses." *Id.* at 219. *See also id.* at 188 n.233 (rejecting contention that "the Court should not assess the propriety of the restrictions without holding evidentiary hearings with regard to the need therefor").⁶¹

Third, it is clear that much of the impetus behind the call for an evidentiary hearing comes from commentators who want that hearing to inquire into the Department of Justice's decision to enter into a settlement. The drive to challenge the propriety of prosecutorial decisions provides no warrant for an evidentiary hearing, because "the district court is not empowered to review the actions or behavior of the Department of Justice; the court is only authorized to review the decree itself." *Microsoft I*, 56 F.3d at 1459. *See also Maryland v. United States*, 460 U.S. 1001, 1005–06 (1983) (Rehnquist, J., dissenting) (considerations that led the Department of Justice to settle are not amenable to judicial review).

Fourth, an evidentiary hearing would further complicate the Tunney Act process and invite unwarranted delay in entering the RPFJ. Given the number of commentators and persons interested in participating in the Tunney Act process, it could prove difficult to manage an evidentiary hearing equitably without causing substantial delay. The public interest in achieving a prompt resolution of this case and rapid implementation of remedies⁶² should

appear in his declaration. *Cf. American Can Co. v. Mansukhani* 814 F.2d 421, 425 (7th Cir. 1987) (defendants not entitled to a hearing on remedies because they failed "to explain to the district court what new proof they would present to show" that the proposed remedy was unwarranted).

⁶¹ Judge Greene also denied all motions to intervene prior to the court's public interest determination. *AT&T*, 552 F. Supp. at 146 & n.61.

⁶² Although Microsoft has agreed to be bound by much of the RPFJ pending its entry (Stipulation ¶ 2 (Nov. 6, 2001)), some important provisions become effective only after entry. *See, e.g.*, RPFJ § IV.B (Technical Committee must be created "[w]ithin 30 days of entry of this Final Judgment"); *id.* § IV.C

not be frustrated absent a showing of very good cause.

B. The Court Should Not Delay Entry of the Decree Pending the Remedies Hearing in New York v. Microsoft

The remedies hearing in *New York v. Microsoft Corp.*, No. 98–CV–1233, is currently scheduled to begin on March 11, 2002. Some commentators have suggested that the Court delay its public interest determination in this case pending the results of that hearing, evidently so that the record, and perhaps the Court's adjudicated judgment, in *New York* can be imported into this Tunney Act proceeding. The suggestion that the Court link the two proceedings in this manner is legally flawed and ill-advised. Were the Court to follow the suggestion, it would undermine the foundations of the Tunney Act, bring into question the authority of the Department of Justice to settle lawsuits, threaten the viability of the consent decree as a tool of antitrust enforcement, and risk serious damage to federal/state cooperation in the prosecution of antitrust cases. It would be an unfortunate precedent for this Court to set.

1. Linking This Case to the Remedies Hearing in *New York* Would Be Bad Law and Bad Policy

Linking this case to the remedies hearing, and outcome, in *New York* would transform the nature of this proceeding in ways Congress did not intend and the law does not countenance. The Tunney Act establishes a complete framework for review and entry of a consent decree in a civil antitrust suit brought by the United States, a framework that does not encompass separate litigation brought by other plaintiffs. The Court's role in this case is to determine whether the judicial act of entering a proposed decree arrived at by agreement of the parties is "within the reaches of the public interest." *Microsoft I*, 56 F.3d at 1458 (quotation marks and emphasis omitted). In contrast, the role of the Court in *New York* is that of judicially resolving disputes between the parties—according to the applicable evidentiary standard—and ultimately imposing an adjudicated judgment. The Court's ability to play different roles in the two cases is not in doubt. But the Tunney Act does not provide for mixing those roles.

To the extent the Court delays this proceeding so as to rely on the *New York* record or result, the Court brings

(Microsoft's internal compliance program begins "within 30 days of entry").

adversary litigation, with all that entails, into the Tunney Act process, which is intended to be something quite different. The Tunney Act, intended “to encourage[] settlement by consent decrees as part of the legal policies expressed in the antitrust laws,” *United States v. Alex. Brown & Sons*, 963 F. Supp. 235, 238–39 (S.D.N.Y. 1997) (quoting House Report at 6, 1974 U.S.C.C.A.N. at 6537), *aff’d sub nom. United States v. Bleznak*, 153 F.3d 16 (2d Cir. 1998), would become the continuation of litigation by other means.

Linking the two proceedings would also leave the United States with two equally improper alternatives. Either the United States would have to participate, through intervention or other means, in litigation in *New York* (where it is too late to participate in remedy-phase discovery), or if not, it would have to let the outcome of its own case turn on a litigation record to which it is a stranger. Each alternative effectively deprives the United States of its ability to resolve a case by consent decree. Each deprives the Department of Justice of its authority to settle cases, Supreme Court precedent to the contrary notwithstanding, *see Cascade Natural Gas Corp. v. El Paso Natural Gas Co.*, 386 U.S. 129, 136 (1967) (Court does “not question the authority of the Attorney General to settle suits after, as well as before, they reach here”), because the case effectively continues in full litigation despite the settlement agreed to by the parties. The only difference between the alternatives left to the government is that the first continues to draw upon the resources a settlement should have freed up for use in other antitrust enforcement as the price of continued influence over the outcome of the government’s own case, while the second provides a resource savings, but at the cost of that very influence.

Both the United States and antitrust defendants would have a substantially reduced incentive to settle cases at all if Tunney Act proceedings could be linked to other litigation. Why settle, if the entry of judgment in the “settled” case could be delayed pending the outcome of parallel litigation that remains unsettled, and if the result in the “settled” litigation could depend on what happens in the remaining litigation? That result may satisfy those who think government antitrust cases in general, or at least this government antitrust case in particular, should not be settled, but it is inconsistent with the Tunney Act policy favoring settlement as a viable tool in the antitrust enforcement arsenal.

The possibility of this linking comes about here only because the United States, 20 States, and the District of Columbia joined forces in a cooperative effort to challenge anticompetitive conduct by a monopolist. This case and *New York* were consolidated for all purposes, and the plaintiffs worked closely to bring the matter to a successful resolution.⁶³ Last November, the remaining plaintiffs reached a point where they could not all agree on the next step; the United States and nine States settled with Microsoft, while the other nine plaintiff States (including the District of Columbia) chose to continue litigating. If that fact means, as a result of linkage between the remedy phase of *New York* and this Tunney Act proceeding, that the United States effectively has been prevented from settling its own lawsuit, the United States surely will view the prospect of future such collaborative enforcement efforts in a less favorable light. Such a result would be exceedingly unfortunate for the future of antitrust enforcement.

Finally, of course, linkage inevitably would delay entry of a final judgment, thereby further thwarting the public interest in prompt resolution of this case. *Cf. AT&T*, 552 F. Supp. at 213 (deferring approval of the proposed decree “would be unfair to the parties and to the public;” delay “can only multiply the costs of uncertainty that have plagued the industry far too long”).

2. The Claimed Benefits of Linkage Are Illusory

Perhaps these costs of linkage would be acceptable if the gains to be had were substantial. They are not.

Some argue that delaying this proceeding until after the remedies phase of *New York* will avoid the risk that the Court will prejudice that remedies phase by its determination here. But that risk is trivial. What the two cases share is one defendant (Microsoft), and a common record as of November 6, 2001. Two things principally set them apart. One is their different records from November 6 forward. The other, more important, distinction is that the Court faces two radically different tasks and addresses two radically different questions in the two proceedings. *See* pages 42–46, above. The Court’s task here is to determine whether entry of a negotiated settlement is in the public interest according to a deferential standard of review; its task in *New York* is to enter

an adjudicated judgment, perhaps devised by the Court itself, that the Court, in the exercise of its “broad discretion . . . [,] calculates will best remedy the conduct it has found to be unlawful,” *Microsoft*, 253 F.3d at 105, in light of the facts proven before it. The risk that its determination here would lead the Court to prejudice the result in *New York* is therefore minuscule.

Some also suggest that delay here until a remedy is determined by adjudication in *New York* will avoid the risk of inconsistent remedies in the two cases. This risk, too, is small. Although it is quite possible that the remedy in *New York* might impose on Microsoft requirements not imposed here, or not impose on Microsoft requirements that are imposed here, that possibility need not give rise to inconsistency. Only if the two remedies actually conflict—for example, one remedy requires Microsoft to do something the other prohibits, or one remedy requires Microsoft to provide access to a facility the other takes away from Microsoft—is there a troubling inconsistency. There is no reason to expect such an inconsistency to arise, especially given that the Court will be well aware of the specific terms of the RPFJ when it eventually enters judgment in *New York*. If an inconsistency does arise, however, there are ample means to deal with it. *See, e.g.*, RPFJ § VII (Court retains jurisdiction to modify decree).

Finally, some have suggested that delaying the proceedings here would conserve judicial resources. But apart from study of the existing record, which is necessary for both cases, judicial resources in the two proceedings will be devoted primarily to the remedies trial in *New York* and to the review of the public comments and the United States’ response in this matter. The Court could not properly reduce the resources it devotes to these two tasks whatever the sequence of the two proceedings. Moreover, the Tunney Act provides the Court broad latitude to streamline its review process, 15 U.S.C. § 16(f). Linking that review to separate litigation makes the Tunney Act review dependent on trials or hearings that are far less flexible, which can only complicate and delay the Tunney Act review.

Conclusion

The proposed final judgment satisfies all of the requirements of an antitrust remedy, complies with the decision of the court of appeals, and, most importantly, is in the public interest. Accordingly, the Court should enter the decree as soon as possible.

⁶³ Had the plaintiffs not embarked on this creative collaboration, it is highly unlikely that two cases against Microsoft would have gone forward, parallel but separate, with each reaching more or less the same result at more or less the same time.

Dated: February 27, 2002.

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Appendix A to Memorandum in Support of Entry of Proposed Judgment

Comparison of Court of Appeals' Findings on Liability to Provisions of the Revised Proposed Final Judgment

I. Liability Findings Affirmed by the Court of Appeals

Agreements with Computer Manufacturers ("OEMs")

1. Microsoft prohibited OEMs from removing any desktop icons, folders, or "Start" menu entries, thereby "thwart[ing] the distribution of a rival browser by preventing OEMs from removing visible means of user access to IE." *United States v. Microsoft Corp.*, 253 F.3d 34, 61, 64 (D.C. Cir. 2001).

RPFJ Provisions:

- **Section III.H.1** requires Microsoft to "[a]llow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access . . . and altering default invocations . . . with regard to each such Microsoft Middleware Product"

2. Microsoft prohibited OEMs from "modifying the initial boot sequence . . . , thus prevent[ing] OEMs from using that process to promote the services of IAPs. . . ." 253 F.3d at 61-62, 64.

RPFJ Provisions:

- **Section III.C.3** prohibits Microsoft from restricting OEMs from "[l]aunching automatically, at the conclusion of the initial boot sequence or subsequent boot sequences, or upon connections to or disconnections from the Internet, any Non-Microsoft Middleware"

- **Section III.C.4** prohibits Microsoft from restricting OEMs from "[o]ffering users the option of launching other Operating Systems . . . or a non-Microsoft boot-loader or similar program. . . ."

- **Section III.C.5** prohibits Microsoft from restricting OEMs from "[p]resenting in the initial boot sequence its own IAP offer"

3. Microsoft prohibited OEMs from "adding icons or folders different in size or shape from those supplied by Microsoft," thereby preventing OEMs from "promot[ing] rival browsers, which keeps developers focused upon the APIs in Windows." 253 F.3d at 62, 64.

RPFJ Provisions:

- **Section III.C.1** prohibits Microsoft from restricting OEMs from "[i]nstalling, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware . . . on the desktop or Start menu, or anywhere else in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed"

- **Section III.C.2** prohibits Microsoft from restricting OEMs from "[d]istributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape"

- **Section III.H.3** requires Microsoft to "[e]nsure that a Windows Operating System Product does not (a) automatically alter an OEM's configuration of icons, shortcuts or menu entries . . . pursuant to Section III.C of this Final Judgment without first seeking confirmation from the user and (b) seek such confirmation . . . until 14 days after the initial boot up of a new Personal Computer"

4. Microsoft prohibited OEMs from "using the 'Active Desktop' feature to promote third-party brands," thereby preventing OEMs from "promot[ing] rival browsers, which keeps developers focused upon the APIs in Windows." 253 F.3d at 62, 64.

RPFJ Provisions:

- **Section III.C.1** prohibits Microsoft from restricting OEMs from "[i]nstalling, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware . . . on the desktop or Start menu, or anywhere else in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed"

- **Section III.C.2** prohibits Microsoft from restricting OEMs from "[d]istributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape"

Binding of Internet Explorer to Windows

5. Microsoft excluded IE from the "Add/Remove Programs" utility, thereby "reduc[ing] the usage share of rival browsers not by making Microsoft's own browser more attractive to consumers but, rather, by discouraging OEMs from distributing rival products." 253 F.3d at 65, 67.

RPFJ Provisions:

- **Section III.H.1** requires Microsoft to "[a]llow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access . . . and altering default invocations . . . with regard to each such Microsoft Middleware Product"

6. Microsoft "'plac[ed] code specific to Web browsing in the same files as code that provided operating system functions'" (253 F.3d at 65 (quoting *Findings of Fact* ¶ 161)), thus "deter[ring] OEMs from pre-installing rival browsers, thereby reducing the rivals' usage share and, hence, developers' interest in rivals' APIs as an alternative to the API set exposed by Microsoft's operating system." 253 F.3d at 66.

RPFJ Provisions:

- **Section III.C.1** prohibits Microsoft from restricting OEMs from "[i]nstalling, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware . . . on the desktop or Start menu, or anywhere else in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed"

- **Section III.H.1** requires Microsoft to "[a]llow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access . . . and altering default invocations . . . with regard to each such Microsoft Middleware Product"

Agreements With Internet Access Providers ("IAPs")

7. Microsoft "agreed to provide easy access to IAPs" services from the Windows desktop in return for the IAPs' agreement to promote IE exclusively

and to keep shipments of internet access software using Navigator under a specific percentage, typically 25%.” 253 F.3d at 68. Such agreements ensure “that the “majority” of all IAP subscribers are offered IE either as the default browser or as the only browser. . . .” *Id.* at 71.

RPFJ Provisions:

- **Section III.G.1** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

- **Section III.G.2** prohibits Microsoft from entering into any agreement with “any IAP or ICP that grants placement on the desktop or elsewhere in any Windows Operating System Product to that IAP or ICP on the condition that the IAP or ICP refrain from distributing, promoting or using any software that competes with Microsoft Middleware.”

Agreements With Internet Content Providers (“ICPs”), Independent Software Vendors (“ISVs”) and Apple

8. In dozens of “First Wave” agreements, Microsoft “‘promised to give preferential support, in the form of early Windows 98 and Windows NT betas, other technical information, and the right to use certain Microsoft seals of approval, to important ISVs that agree to certain conditions. One of these conditions is that the ISVs use Internet Explorer as the default browsing software for any software they develop with a hypertext-based user interface.” 253 F.3d at 71–72 (quoting *Findings of Fact* ¶339). In so doing, Microsoft kept “rival browsers from gaining widespread distribution (and potentially attracting the attention of developers away from the APIs in Windows)” *Id.* at 72.

RPFJ Provisions:

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

- **Section III.G.1** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

9. Microsoft agreed to continue development of Mac Office, a suite of

business productivity applications needed by Apple, only when Apple agreed to make Internet Explorer the default browser on Apple’s operating system and to refrain from positioning icons for non-Microsoft browsing software on the desktop of new Apple Macintosh computers or Mac OS upgrades. 253 F.3d at 73. “Microsoft’s exclusive contract with Apple has a substantial effect in restricting distribution of rival browsers” *Id.* at 73–74.

RPFJ Provisions:

- **Section III.F.1** prohibits Microsoft from retaliating against any ISV or IHV because of that ISV’s or IHV’s “developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software.”

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

- **Section III.G. 1.** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

Efforts to Exclude Sun’s Java

10. In dozens of “First Wave” agreements with ISVs, Microsoft “conditioned receipt of Windows technical information upon the ISVs” agreement to promote Microsoft’s JVM [Java Virtual Machine] exclusively. . . .” 253 F.3d at 75. Such agreements “foreclosed a substantial portion of the field for JVM distribution and . . . , in so doing, they protected Microsoft’s monopoly from a middleware threat” *Id.* at 76.

RPFJ Provisions:

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

- **Section III.G.1** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes,

uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

11. Microsoft “deceived Java developers regarding the Windows-specific nature” of Microsoft’s Java software development tools. Thus, “developers who relied upon Microsoft’s public commitment to cooperate with Sun and who used Microsoft’s tools to develop what Microsoft led them to believe were cross-platform applications ended up producing applications that would run only on the Windows operating system.” 253 F.3d at 76.

RPFJ Provisions:

- **Section III.D** requires Microsoft to disclose to all ISVs “the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product.”

12. Microsoft threatened Intel, which was developing a high-performance cross-platform Windows-compatible JVM, that if Intel “did not stop aiding Sun on the multimedia front, then Microsoft would refuse to distribute Intel technologies bundled with Windows.” 253 F.3d at 77.

RPFJ Provisions:

- **Section III.F.1** prohibits Microsoft from retaliating against any ISV because of that ISV’s “developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software.”

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

II. Liability Findings Rejected by the Court of Appeals

1. Microsoft prohibited OEMs from “causing any user interface other than the Windows desktop to launch automatically.” 253 F.3d at 62. The court of appeals found that this restriction had an anticompetitive effect (*id.*), but does *not* violate Section 2 because “a shell that automatically prevents the Windows desktop from ever being seen by the user is a drastic alteration of Microsoft’s copyrighted work, and outweighs the marginal anticompetitive effect of prohibiting the OEMs from substituting a different interface automatically upon

completion of the initial boot process.” *Id.* at 63.

2. Microsoft designed Windows 98 to “override the user’s choice of a default browser in certain circumstances.” 253 F.3d at 67. The court of appeals found that plaintiffs had failed to rebut Microsoft’s proffered technical justification that such overriding was necessary in a “few” circumstances, e.g., invoking the Windows 98 Help system, Windows Update feature, or accessing the Internet through “My Computer” or “Windows Explorer.” *Id.*

3. Microsoft offered Internet Explorer free of charge to IAPs and ISVs. The court of appeals held that “the antitrust laws do not condemn even a monopolist for offering its product at an attractive price, and we therefore have no warrant to condemn Microsoft for offering . . . IE . . . free of charge or even at a negative price.” 253 F.3d at 68 (giving IE to IAPs); *see also id.* at 75 (giving IE to ISVs).

4. Microsoft offered “IAPs a bounty for each customer the IAP signs up for service using the IE browser.” 253 F.3d at 67. The court of appeals held that “the antitrust laws do not condemn even a monopolist for offering its product at an attractive price, and we therefore have no warrant to condemn Microsoft for offering . . . IE . . . free of charge or even at a negative price.” *Id.* at 68.

5. Microsoft developed the IE Access Kit (IEAK), a “software package that allows an IAP to ‘create a distinctive identity for its service in as little as a few hours by customizing the [IE] title bar, icon, start and search pages,’” and offered the IEAK to IAPs for free. 253 F.3d at 68 (quoting *Findings of Fact* ¶ 249). The court of appeals held that “the antitrust laws do not condemn even a monopolist for offering its product at an attractive price, and we therefore have no warrant to condemn Microsoft for offering . . . the IEAK . . . free of charge or even at a negative price.” *Id.*

6. Microsoft entered into exclusive dealings with ICPs, which develop websites, in exchange for the ICPs’ agreement to distribute, promote, and rely on IE rather than Netscape’s Navigator browser. 253 F.3d at 71. The court of appeals found that “plaintiffs failed to demonstrate that Microsoft’s deals with the ICPs have a substantial effect upon competition. . . .” *Id.*

7. Microsoft developed a JVM that “allows Java applications to run faster on Windows than does Sun’s JVM, . . . but a Java application designed to work with Microsoft’s JVM does not work with Sun’s JVM and vice versa.” 253 F.3d at 74. The court of appeals held that “a monopolist does not violate the

antitrust laws simply by developing a product that is incompatible with those of its rivals.” *Id.* at 75.

8. The court of appeals reversed the district court’s finding that Microsoft was liable based on its “general ‘course of conduct’” apart from specific acts that violated Section 2. 253 F.3d at 78.

Appendix B to Memorandum in Support of Entry of Proposed Judgment

United States v. Microsoft Corp. — NEWSPAPER NOTICE; Department of Justice, Antitrust Division

Take notice that a revised proposed Final Judgment as to Microsoft Corporation has been filed in a civil antitrust case, *United States of America v. Microsoft Corporation*, Civil No. 98–1232. On May 18, 1998, the United States filed a Complaint alleging that Microsoft, the world’s largest supplier of computer software for personal computers, restrained competition in violation of Sections 1 and 2 of the Sherman Act, 15 U.S.C. 1–2. Following a 78-day trial in late 1998 and early 1999, the United States District Court for the District of Columbia found that Microsoft had violated both Sections 1 and 2 of the Sherman Act. On appeal, the United States Court of Appeals for the District of Columbia unanimously affirmed portions of the district court’s finding and conclusion that Microsoft illegally maintained its operating system monopoly in violation of Section 2 of the Sherman Act, but reversed and remanded other portions of the district court’s determinations. Specifically, the court of appeals reversed the district court’s determination that Microsoft violated Section 2 by illegally attempting to monopolize the Internet browser market and remanded the district court’s determination that Microsoft violated Section 1 of the Sherman Act by unlawfully tying its browser to its operating system. The court of appeals also vacated the district court’s remedial order, including its order that Microsoft be split into separate operating systems and applications businesses, and remanded the case to a new district court judge for further proceedings. Following intensive mediation efforts, the United States and Microsoft subsequently reached the agreement embodied in the revised proposed Final Judgment, which would impose injunctive relief to enjoin continuance and prevent recurrence of the violations of the Sherman Act by Microsoft that were upheld by the court of appeals.

The revised proposed Final Judgment, filed November 6, 2001, will stop recurrence of Microsoft’s unlawful

conduct, prevent recurrence of similar conduct in the future and restore competitive conditions in the personal computer operating system market by, among other things, prohibiting actions by Microsoft to prevent computer manufacturers and others from developing, distributing or featuring middleware products that are threats to Microsoft’s operating system monopoly; creating the opportunity for independent software vendors to develop products that will be competitive with Microsoft’s middleware products; requiring Microsoft to disclose interfaces in order to ensure that competing middleware and server software can interoperate with Microsoft’s operating systems; ensuring full compliance with the revised proposed Final Judgment; and providing for swift resolution of technical disputes. A Competitive Impact Statement has been filed by the United States describing the Complaint, the revised proposed Final Judgment, the industry, and the remedies available to private litigants who may have been injured by the alleged violation. Copies of the Complaint, revised proposed Final Judgment and Competitive Impact Statement are available for inspection at the Department of Justice in Washington, DC, at Antitrust Documents Group, 325 7th Street NW., Ste. 215 North, Washington, DC 20530 (please call 202–514–2481, for appointments only), on the Department of Justice Web site at <http://www.usdoj.gov/atr>, and at the Office of the Clerk of the United States District Court for the District of Columbia, 333 Constitution Avenue, NW., Washington, DC 20001.

Interested persons may address comments to Renata Hesse, Trial Attorney, Suite 1200, Antitrust Division, Department of Justice, 601 D Street, NW., Washington, DC 20530; (facsimile) 202–616–9937 or 202–307–1454; or (e-mail) microsoft.atr@usdoj.gov within 60 days of the date of publication of the revised proposed Final Judgment and Competitive Impact Statement in the **Federal Register**. While comments may also be sent by regular mail, in light of recent events affecting the delivery of all types of mail to the Department of Justice, including U.S. Postal Service and other commercial delivery services, and current uncertainties concerning when the timely delivery of this mail may resume, the Department strongly encourages, whenever possible, that comments be submitted via e-mail or facsimile.

Appendix C to Memorandum in Support of Entry of Proposed Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v.
Microsoft Corporation, Defendant;
Declaration of David S. Sibley.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002;
Tunney Act Hearing.

I. Qualifications and Introduction

1. My name is David S. Sibley. I am the John Michael Stuart Centennial Professor of Economics at the University of Texas at Austin. I received the degree of B.A. in Economics from Stanford University in 1969 and a Ph.D. in Economics from Yale University in 1973. In addition to my current teaching responsibilities, I have taught graduate level courses in economics at the University of Pennsylvania and Princeton University. Prior to joining the University of Texas, I was Head of the Economics Research Group at Bell Communications Research. I have also served as a Member of the Technical Staff in economics at Bell Laboratories. During the last thirty years, I have carried out extensive research in the areas of industrial organization, microeconomic theory, and regulation. My publications have appeared in a number of leading economic journals, including the *Journal of Economic Theory*, *Review of Economic Studies*, *Rand Journal of Economics*, *American Economic Review*, *Econometrica*, and the *International Economic Review*, among others. I am also the co-author (with Steven J. Brown) of a leading textbook on monopoly pricing, *The Theory of Public Utility Pricing*, which was first published by Cambridge University Press in 1986.

2. I have consulted extensively for various firms and agencies, both in the United States and abroad, on antitrust and regulatory matters. In 1998, I was retained by the U.S. Department of Justice (“DOJ”) to examine the competitive effects of contractual restrictions in agreements between Microsoft Corporation (“Microsoft”) and personal computer original equipment manufacturers (“PC manufacturers” or “OEMs”), Internet access providers (“IAPs”), and Internet content providers (“ICPs”). The declaration that I filed in May 1998 on behalf of the Antitrust Division of the DOJ summarized my economic analysis.¹ Appendix A contains a copy of my *curriculum vitae*.

3. I have been asked by the DOJ to review the terms of its proposed settlement with Microsoft and to provide an opinion as to whether the antitrust remedy embodied in the settlement is in the “public interest.” It is my understanding that key components of the public interest standard of the Tunney Act are satisfied when the antitrust remedy is sufficient to (1) stop the offending conduct, (2) prevent its reoccurrence, and (3) restore competitive conditions.²

4. In conducting this analysis, I examined the following documents: (1) the *Revised Proposed Final Judgment*,¹ the *Second Revised Proposed Final Judgment*, including the accompanying memorandum regarding modifications,² and the *Competitive Impact Statement* of the DOJ;³ (2) the *Findings of Fact and Conclusions of Law* issued by Judge Jackson;⁴ (3) the decision issued by the U.S. Court of Appeals for the D.C. Circuit in June of 2001;⁵ (4) the record from the U.S. Senate Judiciary Committee’s December 12, 2001, hearing regarding the proposed settlement, including the responses to follow-up questions posed to Assistant Attorney General Charles James;⁶ (5) the DOJ’s written response to questions regarding the proposed settlement raised by Senator Orrin Hatch;⁷ (6) the

May 18, 1998) (hereinafter “May 1998 Sibley Decl.”). See also David S. Sibley, Michael J. Doane, and Ashish Nayyar (2001), “Economic Issues in U.S. v. Microsoft,” *UWLA Law Review*, Symposium: Cyber Rights, Protection, and Markets, 103–136.

² My declaration does not address the compliance and enforcement procedures contained in the proposed remedy.

¹ Revised Proposed Final Judgment, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. Nov. 6, 2001).

² Second Revised Proposed Final Judgment, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. to be filed Feb. 27, 2002) (hereinafter “SRPFJ”); United States’ Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. to be filed Feb. 27, 2002).

³ Competitive Impact Statement, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. No. 15, 2001) (hereinafter “CIS”).

⁴ See Findings of Fact, *United States v. Microsoft Corp.*, 84 F. Supp.2d 9 (D.D.C. Nov. 5, 1999); Conclusions of Law, *United States v. Microsoft Corp.*, 87 F. Supp.2d 30 (D.D.C. Apr. 3, 2000).

⁵ *United States v. Microsoft Corp.*, 253 F.3d 34 (D.C. Cir. June 28, 2001).

⁶ See United States Senate, Senate Committee on the Judiciary Documents for the December 12 Hearing on “The Microsoft Settlement: A Look to the Future”; Office of the Assistant Attorney General, United States Department of Justice, Response to written follow-up questions posed to Assistant Attorney General Charles James (Jan. 24, 2002).

⁷ See Office of the Assistant Attorney General, United States Department of Justice, Response to

Litigating States Proposed Final Judgment; (7) comments on the settlement filed by third parties, including declarations submitted by other economists; and (8) public documents and websites containing relevant information.

5. My conclusions are summarized as follows:

- Any economic analysis of the SRPFJ must have as its starting point a clear delineation of the conduct found to be unlawful. The remedy presently under consideration must therefore focus attention on and fully resolve the appellate court finding that Microsoft engaged in specific anticompetitive acts to maintain its operating system monopoly.

- In developing this remedy, it is necessary to balance two broad factors: (1) the need to impose constraints on Microsoft’s current and future behavior so that the unlawful acts stop and do not recur, and competitive conditions are restored; and (2) the requirement that these constraints not be so intrusive and complex that they themselves distort market outcomes.

- The SRPFJ achieves the right balance. Broadly defined provisions banning exclusivity, discrimination, and retaliation fundamentally alter the way Microsoft does business, and eliminate the artificial entry barriers erected by Microsoft that are the source of competitive concern. At the same time, the SRPFJ does not create market distortions, such as over-extensive regulation of Microsoft that may invite inefficient rent-seeking by Microsoft’s competitors, and make Microsoft a less efficient competitor.

- Microsoft erected artificial entry barriers to slow or halt the natural tendency of the marketplace to provide certain alternative technologies (known as “middleware”) that have the potential to erode Microsoft’s operating system monopoly. The proposed decree aims to restore and enhance competitive conditions by removing technical barriers between Microsoft and rival middleware suppliers. This is the appropriate conduct to be remedied, not the existence of the monopoly itself, or barriers which arise naturally in software markets.

- The proposals of other commentators fail to strike the right balance. In an attempt to eliminate all theoretical ways in which Microsoft could harm competition, they propose a complex regulatory program that is likely to be slow-moving, litigious, and vulnerable to manipulation by

¹ Declarations of David S. Sibley, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (D.D.C.

Senator Hatch’s letter of November 29, 2001 (Dec. 11, 2001).

Microsoft's competitors, to say nothing of Microsoft itself.

- In analyzing the SRPFJ, I have had the benefit of reviewing a number of thoughtful and probing comments on the proposed decree. I found that most of the potential problems raised by the various commentators are, in fact, not problems at all, but are met by the SRPFJ upon careful analysis. My review of their criticisms reveals the potential loopholes that are theoretical possibilities are either unimportant, or rely on strategies that Microsoft would not have the incentive to undertake.

- In light of the above, in my opinion, the SRPFJ is in the public interest.

6. I have organized my declaration as follows: In Section II, I discuss the specific anticompetitive acts that are the focus of this inquiry and provide an overview of the proposed remedy embodied in the SRPFJ. This section also reviews the characteristics of software markets that are relevant to an economic analysis of the proposed decree. Section III presents my analysis of the SRPFJ and discusses why, in my opinion, the proposed decree meets the public interest requirement of the Tunney Act. Section IV addresses the main suggestions for additional remedy provisions discussed by various commentators. My conclusions are presented in Section V.

II. Microsoft's Unlawful Conduct and Proposed Remedy in the SRPFJ

7. Any economic analysis of the SRPFJ must have as its starting point a clear delineation of the conduct found to be unlawful. To be in the "public interest," an antitrust remedy must stop the offending conduct, prevent its recurrence, and restore competitive conditions. The remedy presently under consideration must therefore focus attention on and fully resolve the appellate court finding that Microsoft engaged in specific anticompetitive acts to maintain its monopoly position in the market for operating systems designed to run on Intel-compatible personal computers ("PCs").

8. To assess the remedial effectiveness of the SRPFJ, it is useful for two reasons to review the characteristics of software markets that gave rise to the Microsoft operating system ("OS") monopoly. First, as discussed below, certain economic forces can lead naturally to dominance by a single firm, even apart from anticompetitive conduct. It was alleged, and both the District Court and the Court of Appeals agreed, that Microsoft's conduct erected artificial entry barriers on top of those that occur naturally in software markets. These artificial entry barriers were added to

slow or halt the adoption of alternative technologies (known as "middleware") that have the potential to erode Microsoft's OS monopoly. This is the conduct to be remedied, not the existence of the monopoly itself.

9. Second, there is widespread agreement that the middleware threat to the Microsoft operating system posed by the Netscape Web browser (i.e., Navigator) and the Java programming technology was a "nascent" one.⁸ While there is no question that Microsoft's conduct was aimed at eliminating that threat, there is significant uncertainty regarding when Microsoft's OS monopoly would have been substantially eroded (if at all). Thus, the appropriate remedy in this case is to restore the potential threat that middleware provides, not to eliminate natural entry barriers that are not in themselves a cause for competitive concern. This point has been overlooked by those critical of the proposed decree who argue the appropriate antitrust remedy in this case calls for the elimination of the applications barrier to entry.

A. Characteristics of Software Markets

10. In many software markets, including OS markets, there are fundamental forces that may lead to one firm being dominant at a given time and that tend to create barriers to entry. These forces have been widely discussed in the economics and computing literature. The first is the presence of *scale economies*. For complex software such as an OS, the initial or "first-copy" costs to writing software are often very large, whereas the incremental cost of producing additional copies is small. Hence, average cost declines as the scale of output rises. The second is *increasing returns in consumption*. The larger the market share of a particular OS, the more independent software vendors ("ISVs") will tend to write applications for that OS. The more this happens, the more attractive will customers find that OS, further increasing its market share, which leads to the development of more new software applications, and so forth. Thus, increasing returns in consumption induce a series of feedback effects, which tend to make a dominant OS more dominant over time.⁹

⁸ *United States v. Microsoft Corp.*, 253 F.3d 34, 79 (D.C. Cir. June 28, 2001).

⁹ Increasing returns to consumption is often discussed as an important consequence of *network effects*. First formalized by Rohlfs (1974), there is a network effect whenever the value to existing users of a network increases as the network expands with new users. See Jeffrey H. Rohlfs (1974), "A Theory of Interdependent Demands for Communications

11. Economies of scale and increasing returns to consumption give rise to a phenomenon that lies at the heart of antitrust analysis of network industries: monopoly tipping.¹⁰ If a large set of users adopts a new network technology, then that technology becomes more attractive to everyone else as a result of increasing returns in consumption. As more users join, the technology becomes still more attractive until it becomes dominant; in economic terminology, the market has "tipped" to the new technology. Because users invest time and money in learning to use a given technology proficiently, for a newer technology to succeed, it would have to offer a substantial improvement in performance—i.e., enough of an improvement at least to overcome the switching costs associated with the change. In the normal course of markets and competition, such improvements do in fact occur. One example is the displacement of slide rules by pocket calculators.

12. The economic theory of network effects describes well the performance of the OS market. As an operating system gains popularity, the incentive to develop software for that operating system grows since the number of potential customers for the application developer is larger. This, in turn, increases the value of the operating system to end users (and likely its market share), which is determined by the quality and variety of software applications written for it. As the OS gains market share, software developers find it even more advantageous to produce additional applications for that system. This feedback effect explains why the number of complementary software applications and the installed base of these applications serve as natural barriers to entry, and also why alternative operating systems already in the market at a small scale are not effective competitors. This feature of software markets has become known as the applications barrier to entry.¹¹

Service," 5 Bell Journal of Economics and Management Science 16–37. See also Michael Katz and Carl Shapiro (1985), "Network Externalities, Competition and Compatibility," 75 American Economic Review 424–440; Michael Katz and Carl Shapiro (1986), "Technology Adoption in the Presence of Network Externalities," 94 Journal of Political Economic 822–841.

¹⁰ See, e.g., Joseph Farrell and Garth Saloner (1986), "Installed Base and Compatibility: Innovation, Product Differentiation, and Predation," 76 American Economic Review 940–955; Joseph Farrell and Garth Saloner (1985), "Standardization, Compatibility, and Innovation," 16 Rand Journal of Economics 70–83.

¹¹ In my May 1998 Declaration, I argued that the application barrier to entry occurs naturally in certain software markets and is not, by itself, a source of antitrust concern. By contrast, I stated

13. Microsoft's dominant market share was a predictable consequence of the applications barrier to entry. At trial, it was documented that Microsoft's market share in each period from 1991 to 1997 held consistently at about ninety percent. Further, it was documented that Microsoft's OS dominance was stable, that it had hardly fluctuated in the face of determined attempts at entry by rival operating systems, and that it was forecast to remain stable in the future.¹²

B. The Middleware Threat to the Microsoft OS

14. The above discussion suggests that, to enter with a product consumers would want installed on their PCs, OS vendors would have to create or induce others to create an extensive set of software applications to go with it. Alternatively, the product would have to emulate the Windows applications programming interfaces ("APIs") needed to run existing Windows applications. APIs permit software applications running on an OS to access the basic computing functions performed by that operating system, such as opening a file, executing a print command, drawing a box, etc. The Netscape Web browser was a new class of software—called middleware—that itself exposed a broad range of APIs to which software developers could write applications. This middleware product threatened Microsoft's OS dominance

because the browser could serve as a software applications platform independent of the underlying OS.¹³ Thus, a new entrant in the OS market would not have to create an installed base of software applications for its OS comparable in size and use to those of Microsoft in order to succeed. Instead, applications written to the browser platform (perhaps using the Java programming technology of Sun Microsystems, Inc. ("Sun")) would be accessible to a user using any OS supporting that browser. Application developers would have the incentive to write to these browser APIs because their applications would then run on Windows plus the operating systems that were previously unprofitable for these ISVs to write applications. This would ultimately make it less important for users to which operating systems were installed on their computers. As Bill Gates stated: "[t]hey [Netscape] are pursuing a multi-platform strategy where they move the key [APIs] into the client [browser] to commoditize the underlying operating system."¹⁴

15. As the evidence in this case demonstrates, Microsoft engaged in specific anticompetitive actions intended to displace the Netscape browser with its own Web browser, Internet Explorer ("IE"). In particular, the commingling and contractual browser restrictions that Microsoft insisted upon in its agreements with

OEMs, IAPs, ICPs, and Independent Software Vendors ("ISVs") impeded the growth of the Netscape Web browser by adding artificial entry barriers to those that occur naturally. Such restrictions are therefore a source of competitive concern.

16. In challenging Microsoft's commingling and contractual practices, the plaintiffs' antitrust complaint alleged the following: (1) Microsoft engaged in a series of anticompetitive acts to maintain its OS monopoly; (2) Microsoft attempted to monopolize the Web browser market; (3) Microsoft illegally tied IE to its operating system; and (4) Microsoft entered into unlawful exclusive dealing arrangements. The District Court sustained claims (1) through (3). The appellate court, however, sustained only the monopoly maintenance claim, and with fewer anticompetitive actions than the District Court had found.¹⁵ Thus, the focus of the SRPFJ is on remedying the twelve specific anticompetitive actions the appellate court found Microsoft to have taken to maintain its OS monopoly. (See Table One.) In addition, the SRPFJ includes measures designed to enhance the ability of rival middleware vendors to interoperate with the Microsoft OS. As addressed in Sections III and IV below, many critics of the proposed decree appear to have ignored the fact that the government's case had been significantly narrowed.

TABLE ONE—SUMMARY OF FINDINGS OF ANTICOMPETITIVE ACTS

Anticompetitive findings of district court	Appellate court
Agreements With OEMs	
1. Prohibition on OEM removing desktop icons, folders, or Start Menu entries	Yes.
2. Prohibition on OEM altering initial boot sequence	Yes.
3. Prohibition on OEM allowing alternative user interface to launch automatically	No.
4. Prohibition on OEM adding icons or folders in different size or shape	Yes.
5. Prohibition on OEM using Active Desktop to promote others' products	Yes.
Binding of IE to Windows	
6. Excluding IE from the "Add/Remove" utility	Yes.
7. Designing Windows to override users' choice of default browser other than IE	No.
8. Commingling code to eliminate OEM choice of removal of IE from Windows	Yes.
Agreements With IAPs	
9. Licensing IE for free	No.
10. Payment for use of IE with IAP service signup	No.
11. Developing IE Access Kits and offering them for free	No.
12. Placement of IAP's product on desktop in return for IE exclusivity (or limit to Navigator shipments)	Yes.

"[t]he bundling and other contractual browser restrictions that Microsoft insists upon in its agreements with OEMs, IAPs, and ICPs add artificial entry barriers to those that occur naturally, and are therefore a source of competitive concern." See 1998 Sibley Decl. at ¶ 19.

¹² Government Exhibit No. 1.

¹³ See May 1998 Sibley Decl. at ¶¶ 18–19, 30, and 49–50.

¹⁴ Government Exhibit No. 20, Email from Bill Gates to the Microsoft Executive Staff and Direct Reports (May 26, 1995).

¹⁵ The appellate court reversed both the attempted monopolization and tying claims (remanding the tying claim for further hearing under the rule of reason standard) and vacated the Final Judgment that called for a structural remedy and interim conduct remedies.

TABLE ONE—SUMMARY OF FINDINGS OF ANTICOMPETITIVE ACTS—Continued

Anticompetitive findings of district court	Appellate court
Agreements With ICPs, ISVs, and Apple	
13. Exclusive agreements with ICPs	No.
14. Agreements With ISVs to make IE the default hypertext interface	Yes.
15. Threat to end support of Office on MAC platform as “a club” to coerce Apple to use IE as default browser with MAC OS ..	Yes.
Efforts To Contain and Subvert Java	
16. Design of Java Virtual Machine (“JVM”) that was incompatible with Sun’s product	No.
17. Exclusive agreements to promote Microsoft’s JVM	Yes.
18. Deceived Java developers about Windows-specific nature in Microsoft Java	Yes.
19. Coerced Intel to stop aiding Sun by threats to support Advanced Micro Devices, Inc. (“AMD”)	Yes.
Course of Conduct	
20. Apart from specific acts, Microsoft’s general course of conduct violated Section 2 of the Sherman Act	No.

C. Summary of SRPFJ Provisions

17. Given the appellate court findings, the SRPFJ focus is appropriately on middleware. Each of the twelve anticompetitive acts were directed toward eliminating the middleware threat to the Microsoft OS. However, by its nature, the proposed decree must be forward looking, and this requirement imposes challenges as to how middleware should be defined. As the appellate court noted, “[s]ix years has passed since Microsoft engaged in the first conduct plaintiffs alleged to be anticompetitive. And as the record in this case indicates, six years seems like an eternity in the computer industry.”¹⁶ The anticompetitive actions taken by Microsoft targeted the middleware threat posed by the Netscape Web browser and Java.¹⁷ However, there is general agreement that Microsoft has won the “browser war.” Relief focusing only on this threat is thus likely to be

ineffective. Moreover, the characteristics of middleware products today focus not on access to the Internet but on the range of offerings that access to the Internet can provide. Thus, middleware is properly defined in the proposed decree to encompass present and future middleware threats. In particular, middleware is broadly defined in the SRPFJ to capture almost any software that exposes a range of APIs. For example, as defined, middleware captures Internet browsers, email client software, networked audio/video client software, and instant messaging software.

18. As shown in Table Two, to stop the unlawful conduct found by the appellate court, the SRPFJ targets Microsoft’s business practices by broadly banning exclusive dealing, providing OEMs more control of the desktop and initial boot sequences, and prohibiting retaliatory conduct by Microsoft. The remedy for preventing

recurrence of that conduct consists of provisions for non-discrimination and non-retaliation. With regard to lost competition, the SRPFJ seeks to restore the potential middleware threat. This is to be accomplished primarily through provisions requiring API disclosure and the licensing of communication protocols embedded in the OS. This will enable independent software developers to more effectively interoperate with Windows and thus compete with the middleware functionality offered by Microsoft. Middleware developers are also aided by (1) the requirement that Microsoft create and preserve default settings when Windows launches or invokes rival middleware in certain cases, and (2) the requirement that Microsoft create “add/delete” functionality that makes it easier for OEMs and users to replace end-user access to Microsoft Middleware functionality with rival middleware.

TABLE TWO—SUMMARY OF SRPFJ PROVISIONS

Provision	Section in SRPFJ
Remedy To Stop Offending Conduct	
Prohibits retaliatory conduct	III.A.1–3, III.F.1
Broadly bans exclusive dealing	II.F.2, III.G.1–2
Provides OEMs more control of desktop and initial boot sequence	III.C.1–6
Remedy To Prevent Recurrence	
Non-discrimination and non-retaliation provisions	III.A.1–3,
Remedy To Restore Competitive Conditions	
If Microsoft middleware products rely on an API, then that API must be disclosed	III.D, III.I
Microsoft required to create and preserve default settings, such that certain of	III.H.2
Microsoft required to create add/delete functionality that makes it easier for OEMs	III.H.1
Microsoft required to license communications protocols embedded in the OS, but	III.E, III.I

¹⁶ *United States v. Microsoft Corp.*, 253 F.3d 34, 6 (D.C. Cir. June 28, 2001).

¹⁷ See, e.g., May 1998 Sibley Decl. at ¶¶ 18–19.

19. The difficult task is to create a balanced remedy that constrains anticompetitive behavior by Microsoft without limiting competition on the merits. Thus, in developing an antitrust remedy in this case, it is necessary to balance two broad factors: (1) the need to impose constraints on Microsoft's current and future behavior so that the unlawful business practices stop and do not recur, and competitive conditions are restored and (2) the requirement that these constraints not be so intrusive and complex that they themselves distort market outcomes.

20. By focusing on Microsoft's anticompetitive business practices, the provisions in the SRPFJ eliminate the artificial barriers to entry erected by Microsoft that are the source of competitive concern. The provisions in the proposed decree aim to deter conduct that (1) seeks exclusivity or (2) is backed by retaliatory threats. The SRPFJ also aims to restore and enhance competitive conditions by removing technical barriers to competition between Microsoft and rival middleware suppliers. As discussed above, from an economic standpoint, middleware is important because it can expose APIs and has the potential to become an applications platform distinct from the Windows OS.

21. At the same time, the SRPFJ does not attempt to preordain market

outcomes or to weaken Microsoft as a legitimate competitor. Overly broad remedies can create socially wasteful costs by eliminating efficiencies, and remedies designed to "manage" the competitive process can indirectly reduce consumer welfare. In particular, over-extensive government regulation of Microsoft may result in inefficient rent-seeking by Microsoft's competitors,¹⁸ and make Microsoft a less efficient competitor. As discussed below, in my opinion, the SRPFJ achieves the right balance.

III. Economic Analysis of the SRPFJ in Light of the Tunney Act Requirements

22. It is my understanding that key components of the public interest standard of the Tunney Act are satisfied when the antitrust remedy is sufficient to (1) stop the offending conduct, (2) prevent its recurrence, and (3) restore competitive conditions. In this section, I examine the extent to which the SRPFJ satisfies this three-part test. In so doing, I respond to many of the thoughtful comments on the proposed decree that were submitted during the public comment period recently concluded.

A. Does the SRPFJ Stop the Offending Conduct?

23. To answer this question it is first necessary to review both the specific acts of Microsoft that were held to be

anticompetitive and the linkage between those acts and the provisions in the SRPFJ. Table Three identifies the twenty specific acts related to the monopoly maintenance claim that were found to be anticompetitive by the District Court and the twelve claims upheld by the appellate court. The right-hand column of Table Three presents the provisions in the SRPFJ that I believe likely would effectively prevent those acts from occurring. I begin my analysis by examining the acts of Microsoft found to be unlawful by the appellate court.

24. *Prohibition on OEM removing desktop icons, shortcuts, or Start Menu entries.* If the SRPFJ had been in effect when Microsoft imposed this requirement on OEMs, Microsoft would have been in violation of Section III.H.1.a of the proposed decree. This section of the SRPFJ specifically allows either end users or OEMs to enable or remove access to each Middleware Product by displaying or removing icons, shortcuts, or menu entries anywhere in a Windows Operating System Product that a list of icons, shortcuts, or menu entries is normally displayed. According to the SRPFJ, the mechanism that accomplishes this task must be readily accessible from the desktop or the Start Menu entries, and it must be available to OEMs using standard pre-installation kits.

TABLE THREE—PROVISIONS IN SRPFJ THAT ADDRESS ANTICOMPETITIVE ACTS

Anticompetitive findings of District Court	Appellate	Addressed in
Agreements With OEMs		
1. Prohibition on OEM removing desktop icons, folders, or Start	Yes	III.H.1
2. Prohibition on OEM altering initial boot sequence.	Yes	III.C.3–5
3. Prohibition on OEM allowing alternative user interface to	No	
4. Prohibition on OEM adding icons or folders in different size or	Yes	III.C.1–2
5. Prohibition on OEM using Active Desktop to promote others'	Yes	III.C.1–2
Binding of IE to Windows		
6. Excluding IE from the "Add/Remove" utility	Yes	III.H.1
7. Designing Windows to override users' choice of default	No	III.H.2
8. Commingling code to eliminate OEM choice of removal of IE	Yes	III.C.1
Agreements with IAPs		
9. Licensing IE for free	No	
10. Payment for use of IE with IAP service signup	No	
11. Developing IE Access Kits and offering them for free	No	
12. Placement of IAP's product on desktop in return for IE Exclusivity (or limit to Navigator shipments) .	Yes	III.G.1–2
Agreements With ICPs, ISVs, and Apple		
13. Exclusive agreements with ICPs	No	III.G.1–2
14. Agreements with ISVs to make IE the default hypertext user	Yes	III.F.2
15. Threat to end support of Office on MAC platform as "a club" to coerce Apple to use IE as default browser with MAC OS .	Yes	III.F.1–2 III.G.1

¹⁸ Rent seeking involves the use of real resources to obtain favorable treatment or rules.

TABLE THREE—PROVISIONS IN SRPFJ THAT ADDRESS ANTICOMPETITIVE ACTS—Continued

Anticompetitive findings of District Court	Appellate	Addressed in
Efforts To Contain and Subvert Java		
16. Design of Java Virtual Machine ("JVM") that was	No	
17. Exclusive agreements to promote Microsoft's JVM	Yes	III.F.2
18. Deceived Java developers about Windows-specific nature in	Yes	III.D
19. Coerced Intel to stop aiding Sun by threats to support AMD	Yes	
Course of Conduct		
20. Apart from specific acts, Microsoft's general course of conduct violated Section 2 of the Sherman Act .	No	

25. *Prohibition on OEM altering the initial boot sequence.* This Microsoft prohibition would have violated Sections III.C.3–5 of the proposed decree. These sections require that OEMs be allowed to alter the initial boot sequence in certain ways to promote rival middleware. Section III.C.3 allows OEMs to launch rival middleware in place of a Microsoft Middleware Product at the end of the initial boot sequence. Section III.C.4 allows OEMs to offer machines that dual boot to two different operating systems. Section III.C.5 allows OEMs to present Internet access offers which may promote rival software.

26. *Prohibition on OEM adding icons or folders in different size or shape.* Microsoft began to impose this restriction, which was intended to prevent OEMs from pre-installing Netscape Navigator, in its first Windows 95 contracts. Under the proposed decree, the only restrictions that Microsoft would now be able to place on the icons, shortcuts, and menu entries placed by an OEM are those described in Section III.C.1–2. These sections state that Microsoft can restrict the OEM from placing such icons, shortcuts, and menu entries in any list in Windows that is described in the Windows documentation as being for particular types of functions. These provisions would, however, apply also to Microsoft's own placement of icons, menu entries, and shortcuts and do not restrict the OEM from choosing the size and shape of its shortcuts.¹⁹

27. I note that Section III.H.3 of the SRPFJ is also relevant with regard to Microsoft's prohibition against the addition of OEM-specified icons, shortcuts, and menu entries. This section states that Microsoft cannot alter an OEM's desktop configuration of

icons, etc. without end-user actions, and, in any case, it cannot even ask the user to undertake such action for fourteen days after the initial boot. Based on my reading of the *Competitive Impact Statement* (which serves as an explanation of SRPFJ provisions) and on conversations with personnel from the DOJ, the only existing Microsoft technology to which this section refers is the Desktop Cleanup Wizard, which currently exists only on Windows XP. The Desktop Cleanup Wizard simply asks the end user if he or she wants to retain infrequently-used icons on the desktop, whether or not these icons refer to rival software. The SRPFJ requires that it treat Microsoft and Non-Microsoft icons in an unbiased manner.

28. *Prohibition on OEMs using Active Desktop to promote others' products.* It is my understanding that this prohibition is no longer a relevant concern because the Active Desktop is no longer significantly in use. Indeed, I note that the Microsoft pre-installation kit for Windows XP instructs the OEM not to activate the Active Desktop. However, should features similar to the Active Desktop exist in the future, Sections III.C.1–2 would prevent similar types of restrictions by providing OEMs more control and flexibility over the desktop.

29. *Exclusion of Internet Explorer from the "Add/Remove" utility.* This violation would clearly have been prevented by Section III.H.1 of the proposed decree. Section III.H.1 requires Microsoft to allow the removal of the means of access to Microsoft Middleware Products.

30. *Commingleing of code to eliminate OEM choice of removal of IE from Windows.* This offense is addressed by Sections III.H.1 and III.C.1 of the proposed decree. Section III.H.1 requires Microsoft to allow the removal of the means of end-user access to Microsoft Middleware Products, which would include IE. Section III.C.1 allows the OEM to install and display icons, shortcuts, and menu entries that

facilitate easy end-user access to middleware offered by Microsoft rivals. From the standpoint of most end-users, a software product, such as a browser, has been removed and is not present if there are no visible means to access it. Accordingly, Section III.C.1 and III.H.1 together enable the OEM or end user to select another browser as the default browser, without IE being visible to the end user. I do not interpret the appellate court decision as requiring that code internal to Windows be removed without regard to the competitive significance of its removal merely because it is also used in Web browsing. The appellate court stated that such removal of code would be needed if such removal was required to permit OEMs to remove the means of access to Microsoft products, since their inability to do so resulted in the exclusion of rival products. Thus, because the SRPFJ requires Microsoft to make it possible for OEMs effectively to remove Microsoft Middleware Products by removing access to them and to install rival products, the actual removal of code is not necessary.

31. *Placement of an IAP's product on the desktop in return for IE exclusivity (or limit to Navigator shipments).* This offense would have been prevented by Sections III.G.1 and III.G.2 of the proposed decree. With one exception, these sections prevent Microsoft from entering into an agreement with any IAP, ICP, ISV, independent hardware vendor ("IHV"), or OEM requiring either exclusivity for a Microsoft Middleware product or that such software be distributed in a fixed percentage, irrespective of consumer choice. The exception is that fixed percentage agreements that provide Microsoft preferential status are permitted under the SRPFJ as long as it is commercially feasible for the OEM, IAP, etc. to give equivalent treatment to rival middleware. When preferential status for Microsoft necessarily excludes rival middleware, Section III.G.1 implies that

¹⁹ The size and shape of an icon is fixed and cannot be changed by the OEM or Microsoft. Section III.C.2 prohibits Microsoft from restricting the OEM's selection of the size and shape of shortcuts, including shortcuts placed on the desktop.

preferential status from Microsoft cannot extend to more than fifty percent of the shipments of the OEM, IAP, etc. Also, Microsoft cannot grant an IAP or ICP placement on the desktop or any other favored place in Windows in return for the IAP or ICP refraining from distributing, promoting, or using any software that competes with Microsoft Middleware.

32. *Agreements with ISVs to make IE the default hypertext user interface.* Such exclusive agreements are ruled out by Sections III.F.2, and III.G.1. Section III.F.2 prevents Microsoft from rewarding ISVs for refraining from developing, promoting, or using software that competes with Microsoft middleware and operating systems. Provision III.G.1 prohibits Microsoft from entering into agreements which give Microsoft preferential status (e.g., fixed percentage agreements) when an ISV or IHV is unable to offer an equivalent status to a rival product. Fixed percentage agreements are permissible, however, when it is commercially feasible for the other party to the agreement to provide at least the same level of promotion to the rival middleware.

33. *Threat to end support of Office on MAC platform as "a club" to coerce Apple to use IE as default browser with MAC OS.* For the purpose of the SRPFJ, Apple is considered an ISV. One of the historical incidents involving Microsoft and Apple was that Microsoft threatened to end the support of Office on the MAC platform if Apple continued to promote Netscape's Web browser. Section III.F.1 forbids retaliation of the kind Microsoft threatened. This restriction would have rendered the threat itself ineffective. Microsoft also signed an agreement with Apple which ported Office to the MAC and made IE the default browser and relegated Netscape's browser to a folder. This agreement would have violated Section III.F.2 because it represented consideration in return for Apple's refraining from promoting the Netscape browser. Finally, because Apple could not have made both IE and Navigator the default browser on the MAC, the agreement would have violated Section III.G.1.

34. *Exclusive agreements to promote Microsoft's JVM.* These agreements between Microsoft and ISVs gave those ISVs advance information on new Microsoft APIs in return for writing to the Microsoft version of the Java Virtual Machine ("JVM"). Section III.F.2 would have prevented Microsoft from offering the ISV consideration, in the form of advance information, in return for promoting the Microsoft JVM over the

Sun JVM. Section III.G.1 would also block such a transaction since the ISVs were being asked to promote the Microsoft JVM exclusively.

35. *Deception of Java developers regarding the Windows-specific nature of Microsoft Java.* To the extent that such deceit on the part of Microsoft involved the disclosure of additional APIs developed by Microsoft for its JVM that worked only on Windows, this behavior would have been blocked by the API disclosure requirement of Section III.D. However, I see nothing in the SRPFJ that speaks directly to the issue of deceit.

36. *Coerced Intel to stop aiding Sun by threats of support to AMD.* Microsoft's interaction with Intel in this regard contained a threat. Section III.F.1 forbids retaliation against an IHV, so that had the SRPFJ been available at the time, the threat of retaliation would have been without force. Section III.F.2 would have been invoked by the Microsoft offer of consideration, which essentially took the form of increased support for Intel's microprocessors. Thus, this conduct would have been prevented by the SRPFJ.

37. In addition to likely preventing the anticompetitive acts upheld as illegal by the appellate court, the SRPFJ also provides at least partial protection with regard to two Microsoft behaviors found to be unlawful by the District Court but not upheld as such on appeal. (See Table One, items 7, and 13.) In this regard, the SRPFJ addresses actions that go beyond the violations upheld by the appellate court.

38. *Designing Windows to override a user's choice of default browser other than IE.* Section III.H provides partial protection against this act. To restore this access would take positive action by the end user and could not be initiated and completed by Microsoft otherwise. Section III.H.2 allows end users and OEMs to select a Non-Microsoft Middleware Product to be launched automatically whenever the Microsoft Middleware would have been launched in a Top-Level Window and have displayed either all of the user interface elements or the trademark of the Microsoft Middleware Product.²⁰ This requirement forces Microsoft to have default in some circumstances and provides a "bright line" rule in a situation where previously Microsoft had complete discretion.

39. *Exclusive agreements with ICPs.* Although the appellate court did not

find these agreements to be unlawful, Section III.G.1 of the proposed settlement prevents exclusive and "fixed percentage" agreements for Microsoft Middleware products with ICPs. In addition, Section III.G.2 outlaws an exchange of placement of the ICP's icon on the desktop for the ICP refraining from using, distributing, or promoting middleware offered by Microsoft's rivals.

40. Based on the above analysis, I conclude that the SRPFJ is likely to stop effectively the Microsoft conduct found to be unlawful by the appellate court. The proposed decree also is likely to address two areas that were originally found to be unlawful by the District Court but reversed on appeal.

B. Does the SRPFJ Prevent Recurrence of the Offending Conduct?

41. In addition to preventing the recurrence of acts similar to those that occurred in the past, the SRPFJ contains provisions to guard against future acts that differ substantially from those listed in Table Three but would also be anticompetitive. The SRPFJ identifies non-Microsoft products whose distribution and usage cannot be impeded by Microsoft's actions. Covered products, such as Microsoft Middleware Products, are described in terms of their general functionalities and not just with reference to specific products now commercially available.

42. In particular, "Microsoft Middleware Product" is broadly defined in the decree to cover the functionality provided by Internet Explorer, Microsoft's Java Virtual Machine, Windows Media Player, Windows Messenger, Outlook Express, as well as their successors. In addition, new and yet-undreamed-of products in the general categories of Internet browsers, email client software, networked client audio/video client software, and instant messaging software are also covered. The SRPFJ also covers any new Microsoft Middleware distributed separately from a Windows Operating System Product that is similar to the functionality of a rival middleware product and is either trademarked or distributed by Microsoft as a major version of a Microsoft Middleware Product. In this last category, the new Microsoft Middleware Product need not even be something currently recognized as middleware. This definition is not perfectly general, and it is possible to imagine future Microsoft products that would not fall under this definition but nevertheless would still compete with rival middleware. However, the middleware definition does appear broad enough to capture the types of

²⁰ The term "Non-Microsoft Middleware Product" is used only in Section III.H of the SRPFJ, and my use of the term applies only in reference to that section of the proposed decree. Elsewhere, I use the term "rival middleware."

middleware threats most likely to emerge during the term of the proposed decree. Similarly, provisions in the proposed decree regarding non-discrimination and non-retaliation (i.e., Sections III.A, III.B, and III.F) are broad and go beyond the specific acts found to be unlawful by the appellate court.

43. During the effective period of the decree, the Technical Committee and other compliance and enforcement measures set out in the SRPFJ should work to prevent a recurrence of the offending acts. However, before reaching a conclusion about the SRPFJ's compliance with this part of the Tunney Act's requirements, there remains the issue of possible "loopholes" and "overly-broad exclusions," which was commented upon in many thoughtful submissions provided during the public comment period just concluded. I will discuss below those comments pertaining to provisions in the SRPFJ that are intended to prevent recurrence of acts such as those described at trial, in the general areas of retaliation and exclusive dealing. (Potential loopholes in the general area of disclosure of APIs and other technical interfaces are discussed in Section III.C of this document.)

44. *Claimed Loopholes.* The SRPFJ contains various provisions (Sections III.A and III.F) that protect parties from retaliation by Microsoft in those cases involving a middleware product that competes with a Microsoft Middleware Product and operating system. These provisions do not address explicitly the possibility that Microsoft may have a competitive concern involving rival middleware that has no counterpart at present among Microsoft's suite of middleware products. In this situation, Microsoft might retaliate against an OEM, ISV, or IHV that supported the product in question, perhaps to prevent it from ever becoming a serious threat to its OS monopoly. However, there are several reasons why this is unlikely to occur.

45. First, this action would be blocked by Section III.A.1, which forbids Microsoft from retaliating against an OEM supporting, or contemplating supporting, any rival software that competes with Microsoft Platform Software whether or not Microsoft has a counterpart to the rival software. Section III.F.1 contains similar protection for ISVs and IHVs. While it is not possible at first glance to rule out the occurrence of such an event, further analysis suggests that such an event is unlikely to occur. This is because as discussed in Section II above, Microsoft's strength is derived from having an operating system that runs

many applications, and, in the past, Microsoft has consistently supported applications that do not compete with its own applications. The Microsoft Software Developer's Network and the many developer seminars that Microsoft sponsors are evidence in support of this position. Second, if Microsoft were to adopt this strategy, the strategy itself would impose a cost on Microsoft in that the company would have to refrain from developing its own version of the threatening software. This would encourage other, non-Microsoft developers to produce another version of the competing product and end-users to use the non-Microsoft middleware product. Also, there remains the issue of exactly how Microsoft would retaliate and against whom.

46. Previously, Microsoft has retaliated against OEMs by charging uncooperative OEMs a higher price for Windows. However, this form of retaliation is ruled out by Section III.B, which requires that OEMs pay royalties pursuant to uniform license agreements that can be viewed by other OEMs and by the plaintiffs for monitoring purposes. If retaliation were to take the form of manipulation of other types of consideration (e.g., MDA discounts), such action would make it impossible for Microsoft to comply with Section III.B.3.a of the proposed decree, which states that such discounts must be offered to all covered OEMs, including OEMs that cooperate with Microsoft.

47. Based on Microsoft's past practices, Microsoft might withhold APIs, documentation, or access to communications and security protocols. Such behavior is likely to be an ineffective means of retaliation or control. There are thousands of published APIs, and the very existence of a Non-Microsoft Middleware Product that prompts retaliation implies such a product was built around published APIs and technologies, in addition to whatever its developer may have invented and embodied in the product. Attempting to manipulate these APIs would invariably harm products that are complementary to the Microsoft OS and enhance its value. For all these reasons, I believe that Microsoft's incentives would be not to retaliate against an ISV regarding a product without a Microsoft counterpart. In my opinion, reliance on incentives will be superior, in this instance, to detailed regulation.

48. A second possible loophole is that Microsoft could provide special treatment or discriminatory prices on other (non-middleware) products as rewards or retaliation, presumably for a third party's favoring or impeding a Non-Microsoft Middleware product.

(See Declaration of Joseph Stiglitz and Jason Furman, hereafter "Stiglitz and Furman Decl." at 31, and Declaration of Kenneth J. Arrow, hereinafter "Arrow Decl.," at ¶ 41.) Regarding special treatment, I note that if such treatment refers to non-monetary consideration of some kind, this behavior would be ruled out by Section III.A.1 of the proposed decree. This section of the SRPFJ prohibits Microsoft from retaliating against or withholding newly developed forms of non-monetary compensation from an OEM because the OEM is developing, promoting, or using software that competes with Microsoft Platform Software.

49. I also consider the possibility that special treatment might take the form of monetary discounts on other Microsoft products, such as Microsoft Office. I will assume that the alleged discrimination takes the form of requiring the OEM to establish the Microsoft Middleware Product as the default on all of its computers. This action violates Section III.A.1 and III.A.3 because linking the price of Office to an OEM's promotion of rival middleware would represent an alteration in Microsoft's commercial relationship with that OEM in connection with that OEM's promotion of rival middleware, and the withholding of such a discount would occur because it was known to Microsoft that the OEM was exercising options provided for by Section III.H (e.g., making rival middleware the default). Furthermore, this would be a case of preferential treatment within the meaning of Section III.G. Since only one middleware product in a given category can by definition be the default on a given computer, the OEM could not represent that it was commercially feasible for it to give greater or equal distribution to the Non-Microsoft Middleware Product.

50. The third loophole cited in the comments pertains to Section III.A and the process that governs how Microsoft must proceed if it wants to terminate dealings with an OEM. In the past, Microsoft has had the ability to cancel an OEM's Windows license without prior notice. The SRPFJ adds constraints to Microsoft's ability to terminate an OEM. The SRPFJ requires that Microsoft provide any one of the top twenty OEMs (defined by volume) written notice of its intent to cancel, in which it must specify the deficiency prompting the cancellation, as well as a 30-day opportunity to cure the deficiency. Because Microsoft must provide a reason in the written notice and an opportunity for a cure, it obviously cannot terminate an OEM for conduct

authorized under the SRPFJ. Again, Microsoft does not have to do this currently. Because Microsoft cannot terminate an OEM's license for conduct consistent with the SRPFJ, the presumption is that, if an OEM is terminated, the cause must be related to a normal commercial dispute. Viewed in this light, I do not agree with Stiglitz and Furman when they allege that Section III.A provides Microsoft "substantial leverage" to force an OEM to distort its choice among competing middleware products. (See Stiglitz and Furman Decl. at 31–32.) I do not believe that detailed regulation would achieve a better outcome.

51. This discussion has summarized the major comments on the SRPFJ Sections III.A, III.B, and III.F as they relate to retaliation and discrimination. On balance, I conclude that these provisions are likely to fulfill the Tunney Act requirement that the SRPFJ prevent a recurrence of the offending conduct.

C. Will the SRPFJ Restore Competitive Conditions?

52. As discussed above, the SRPFJ's focus is on restoring the competitive threat provided by middleware (see Table Two). This is accomplished by providing middleware developers the means to create competitive products through: (1) provisions for API disclosure; (2) provisions that require Microsoft to create and preserve default settings, such that Microsoft's integrated middleware functions will not be able to over-ride the selection of third-party middleware; (3) the creation of "add/delete" functionality that make it easier for OEMs and end-users to replace Microsoft middleware functionality with independently developed middleware; and (4) requirements for Microsoft to license communications protocols embedded in the OS while maintaining Microsoft's ability to deploy proprietary technology provided separately. These provisions are discussed more fully below.

53. The SRPFJ requires Microsoft to release certain types of technical information to rival middleware suppliers. This information is to be provided in order to enable rival software developers to configure their products so that they are able to use the same Windows capabilities that Microsoft Middleware uses. To better evaluate these provisions, recall from above that Microsoft has published thousands of APIs, which are used by software developers to allow their products to run on Windows. Microsoft rivals (e.g., RealNetworks) use those APIs to build products to run on

Windows and compete with Microsoft products. Microsoft has many more APIs that it does not publish or otherwise make available to ISVs. Potentially, some of these unpublished APIs give Microsoft products capabilities or features that rival products cannot easily duplicate. When these APIs are used by Microsoft Middleware Products, the SRPFJ obliges Microsoft to disclose them to ISVs, IHVs, IAPs, and OEMs meeting certain requirements. The same obligation applies to certain types of communications protocols and security features developed by Microsoft that are used in connection with its Windows Operating System products. The sections of the SRPFJ dealing with technical disclosure are III.D, III.E, III.I, and III.J.

54. The API disclosure provisions of the SRPFJ have attracted perhaps more comments than any others in the proposed decree. Criticisms of these provisions generally follow two lines of argument: (1) The proposed decree provides too much latitude, enabling Microsoft to delay the release of APIs until a Microsoft product has a decisive first-mover advantage over the competition; and (2) Microsoft could evade the intent of the proposed decree and avoid releasing this information at all. I will first describe the relevant sections of the SRPFJ dealing with the API disclosure provisions and then evaluate their likely effectiveness.

1. API Disclosure and Communications Protocol Provisions

55. Section III.D of the proposed decree specifies the main process for releasing the APIs and the documentation used by Microsoft Middleware to interoperate with Windows. Starting with the release of Service Pack 1 for Windows XP or twelve months after the submission of the SRPFJ to the Court (whichever is earlier), Microsoft must disclose APIs and documentation used in association with Microsoft Middleware. Going forward, there are to be disclosures occurring in a "Timely Manner" whenever there is a new version of a Windows operating system product or a new major version of Microsoft Middleware.²¹

56. Section III.E pertains to the use of Microsoft's client-server communications protocols. It does not apply to the use of communications

protocols between other types of Microsoft products. The basis for the client-server focus is that there is now a growing number of applications that run on servers, rather than on the desktop. I discussed this factor in my May 1998 Declaration.²² It represents a strong source of competition to Microsoft in the business computing segment and may yet make a serious attack on the applications barrier to entry in the desktop PC market. Therefore, it is important that rival middleware be able to operate with Microsoft server operating systems. It is equally important that a non-Microsoft server be able to operate with Windows as efficiently as would a Microsoft server. Communications protocols are essential for that purpose and are just as necessary to rival middleware developers as is access to Windows APIs. By contrast, I have not yet seen an argument that clearly articulates why the applications barrier to entry would be threatened by the disclosure by Microsoft of communications between other types of Microsoft software.

57. Under Section III.E, starting nine months after the submission of the SRPFJ to the Court, Microsoft shall make available to qualifying third parties any communications protocol implemented in a Windows Operating System Product (on or after the date of SRPFJ submission), installed on a client and used to interoperate or communicate with a Microsoft server operating system product. This will have both of the effects discussed above. It will enable rival middleware to communicate with a Microsoft server and also will allow a non-Microsoft server operating system to communicate effectively with a Windows operating system. To protect Microsoft intellectual property rights, Microsoft may charge for the use of these protocols as long as it does so on "reasonable and non-discriminatory terms." (See SRPFJ at Section III.E.) Section III.E also references Section III.I, which says that Microsoft must offer to license any intellectual property that it owns and that is needed to allow ISVs, IHVs, IAPs, ICPs, or OEMs to exercise their rights under the SRPFJ. The SRPFJ also states that all terms governing payment must be reasonable and non-discriminatory.

58. Section III.J can be viewed as "carving out" exceptions to Section III.D and III.E. Section III.J.1 states that Microsoft cannot be required to disclose portions of APIs, documentation, or portions of communications protocols if disclosure would "compromise the security of a particular installation or

²¹ The term "Timely Manner," which governs the release date of APIs pursuant to Section III.D, means the time Microsoft first releases a beta version of a Windows Operating System Product, either through the MSDN or with a distribution of 150,000 or more copies.

²² See May 1998 Sibley Decl. at ¶ 19.

group of installations" in the general areas of anti-piracy, anti-virus, software licensing, digital rights, encryption, or authentication systems, "including, without limitation, keys, authorization tokens or enforcement criteria." (See SRPFJ at Section III.J.1.) Section III.J.2 similarly allows Microsoft to condition the licensing of any API, documentation, or communications protocol relating to anti-piracy, anti-virus, license enforcement mechanisms, authentication/authorization security, or third party IP protection. Microsoft may require that a licensee: (a) have no history of software piracy, counterfeiting, etc.; (b) have a "reasonable business need" for the API, documentation, or communications protocol for a planned or shipped product; (c) meets "reasonable, objective standards" established by Microsoft for certifying the authenticity and viability of its business; and (d) agrees to have a third party verify that its product complies with the technical specifications for whatever Microsoft APIs or interfaces it may use.

59. Before evaluating these sections of the SRPFJ, one observation is in order. The API disclosure required under Section III.D is triggered by the existence of Microsoft Middleware, meaning that a version of a Microsoft Middleware Product is distributed apart from the operating system. Thus, if Microsoft bundles a piece of middleware with the operating system and does not distribute this middleware in some other way (e.g., by download), then Microsoft need not disclose the APIs used by that piece of middleware. There is a current example of this situation: Windows Media Player version 8.0 is available only with Windows XP. Therefore, Microsoft under the SRPFJ does not have to disclose the APIs applicable to Windows Media Player version 8.0. However, as discussed below, it would be impractical for Microsoft to affect competition in this way.

2. Comments Regarding API Disclosure and Communications Protocol Provisions

60. This group of decree provisions attracted a large number of thoughtful comments. Rather than address all of the commentators, I will discuss the major comments which tend to recur in the various submissions. As noted above, a potential loophole in the SRPFJ is that Microsoft's disclosure obligations only begin when it distributes a piece of middleware separately from the operating system. If Microsoft chooses to bundle this product and does not create a redistributable version, the APIs

used by that product need not be disclosed. (See Stiglitz and Furman Decl. at 29–30, and Comment of Rebecca M. Henderson (hereinafter "Henderson Comment") at 5–6, and 9, and Comments of Software Information Industry Association at 26.) In theory, this feature of the SRPFJ could allow Microsoft to avoid disclosing APIs on new products and major new versions of current products.

61. In my opinion, this concern has little practical significance. If Microsoft were to follow such a strategy as a matter of broad policy to deter competition, it would come at a high price. First, none of the installed base of Windows users would have the new product, which alone would impose a large cost on Microsoft, if the product's use were at all competitively significant, as was the case in 1995 with the browser. Second, since competing providers would continue to innovate, as RealNetworks has done, at some point Microsoft would face the danger (since most users tend not to replace their operating system readily) that the Windows user's best option becomes obtaining the relevant piece of middleware from Microsoft's competition. Had Microsoft refrained from any separate distribution of IE in 1995, the effect would have been to solidify Netscape's hold on the browser market. Third, this problem is substantive only if the bundled Microsoft product uses an API that is not published. Even then, there are thousands of published APIs to which competing ISVs can and do write. RealNetworks, for example, has always written to these publicly available APIs, unless it could persuade Microsoft to produce or reveal a particular proprietary API. Based on the comments submitted by RealNetworks in this proceeding, its main API concern is not over unpublished APIs that only Windows Media Player 8.0 may use (if any), but about the Secure Audio Path API, sometimes called SAP. This API is used by a previous version of Windows Media Player that was distributed separately from the operating system, so Microsoft will have to disclose SAP under the SRPFJ. For these reasons, I do not believe that the ability of Microsoft to withhold API disclosure by a bundling-only strategy is likely to lead to significant competitive harm.

62. The definition of "Non-Microsoft Middleware Product" has also been criticized because of the requirement that the middleware product have had at least one million copies distributed in the previous year. For example, RealNetworks objected to this as "a huge number of copies . . . that will take

a great deal of time, money and resources for most middleware companies to reach." (See Comments of RealNetworks, at 13, and Comments of SBC at 40–41.) The comments of RealNetworks also note that the above definition of "Non-Microsoft Middleware Product" does not state whether new versions are to be counted separately. My understanding is that the word "product" refers for this purpose to an aggregation of versions. Thus, if in the course of a single year, version 1 of a product had 200,000 copies distributed, version 2 had 300,000 copies distributed, and version 3 had 500,000 copies distributed, it is my understanding that the product would qualify. Furthermore, the term "distributed" should not be confused with "sold." Under my reading of the proposed decree, mass mailings of CDs (i.e., so-called "carpet-bombing") would constitute distribution for this purpose, as would "downloads." While one million distributed copies might have been significant in the early stages of the Internet, the recent explosive growth in the Internet and its use suggests that this requirement can be easily met by most, if not all, middleware vendors.²³

63. It has been argued that the requirement that the million copy threshold must have been reached in the previous year is a further impediment, leading to the result that the "entrepreneur will begin to gain some of the settlement rights only a year after the widespread distribution of her product. She will be entitled to information about how this new product can interact with Windows only after Microsoft has imitated the innovation."²⁴ However, based on my reading of the SRPFJ, this concern is misplaced. The million copy requirement only comes into play in Section III.H, which is the only section in which the term "Non-Microsoft Middleware Product" is used. This section is solely concerned with the ability of the end user or OEM to have a Non-Microsoft Middleware Product launch automatically or be featured on the desktop. That is, it has nothing to do with the API disclosure requirement. Furthermore, it is my understanding that, once a particular Non-Microsoft Middleware Product meets the million

²³ It is worth noting that, even in 1995, within one year of the introduction of the Mosaic browser (the first browser with a graphical user interface) there were some two million users. See Gina Smith, "Inside Silicon Valley: A High Tech Top 10 Computers & Technology," *San Francisco Chronicle* (Jan. 1, 1995).

²⁴ See Timothy F. Bresnahan, "A Remedy that Falls Short of Restoring Competition" ANITRUST, at 69 (Fall 2001) (hereinafter "Bresnahan Article").

copy requirement and Microsoft has created a default setting, an OEM will be able to set as the default a competing product by another vendor, even if that competing product has not yet met the one million copy requirement. Thus, when RealNetworks asks, "Must [middleware distributors] accumulate one million distributions . . . before they are protected?", it betrays a misunderstanding of this section of the proposed decree.²⁵

64. The proposed release schedule for APIs and documentation has also attracted criticism. (See, e.g., Bresnahan Article at 69; and Stiglitz and Furman Decl. at 30.) The requirement in Section III.D is that, once the initial disclosure for Windows XP has taken place, Microsoft must disclose new APIs no later than the date of the last major beta release, if the disclosures are triggered by new Microsoft middleware, or in a "Timely Manner," if the disclosure is triggered by a new Windows operating system product.²⁶ Whether this is too long a period of time or not appears to depend on the case at hand. For an API to be published by Microsoft, it must first be "hardened," which means that it must undergo an extensive testing procedure to make sure that it works in different programming environments and in the hands of developers who may not use it in the same way that Microsoft does. If an API has been developed for a Microsoft Middleware Product and has not been hardened, it may well take some period of time before it can usefully be disclosed to ISVs and others. On the other hand, if that Microsoft Middleware Product uses APIs that have been published or that have been hardened, then the process would likely be much shorter. Thus, the appropriate disclosure period would depend on the case at hand, and my own expertise as an economist does not qualify me to opine further. I note, however, that alternatives to the SRPFJ on this matter do not appear to represent a clear improvement. For example, one alternative would be for Microsoft to disclose APIs tentatively at an earlier stage, subject to the understanding that further testing might cause Microsoft to change them. In this case, a software developer, OEM or other party that uses Microsoft APIs may have earlier access to them but may well feel reluctant to make extensive use of a very preliminary list of APIs, knowing that Microsoft may make changes at a later date. From Microsoft's standpoint, to release APIs that are only preliminary could pose legitimate risks.

If Microsoft were to release a tentative new API at the alpha testing stage and were to change the API at a later date, even a Microsoft disclaimer could leave Microsoft open to charges that it was changing APIs throughout the testing process in order to deceive and manipulate. Indeed, the disclaimer would almost indemnify Microsoft for such manipulation. Its precise reasons for changing the API would then lead to litigation. For these reasons, it is unclear that preliminary, earlier disclosure is an obvious improvement to the provisions currently embodied in the SRPFJ. Indeed, it would probably extend regulation into the testing process, which seems likely to reduce and distort innovation in APIs.

65. Other features of the proposed API disclosure process that have drawn comment include the limitations contained in Section III.J. For example, Professor Bresnahan states that the settlement "overbroadly exempts the most competitively important protocols such as security, authentication and identity protocols." (Bresnahan Article at 68.) The same concern is expressed by Stiglitz and Furman. (See Stiglitz and Furman Decl. at 30.) These fears are unfounded, based on my understanding of the SRPFJ. In particular, I observe that Section III.J.1 exempts from disclosure portions or layers of APIs, documentation, and protocols that, if disclosed, would compromise the security of a particular actual installation. The exemption, as described in the CIS, "is limited to specific end-user implementations of security items such as keys, authorization tokens or enforcement criteria." (See CIS at 51.) That is, the SRPFJ only limits disclosure of specific end-user implementation of security features. For example, Microsoft would not have to disclose the actual key used by an actual customer. It would not need to disclose an API written especially for an actual customer, and no other. These limits appear reasonable. APIs relating to general Microsoft technologies for security, etc. must be disclosed.

66. Apart from the disclosure of APIs, there is also the issue of the disclosure of the communications protocols between Windows installed on a client and a Microsoft server. Several commentators are of the opinion that this provision is very limiting and excludes, for example, communications between hand-held computers and servers.²⁷ As discussed above, it is not clear how including such

communications (e.g., in Section III.E) would reduce Microsoft's monopoly power. I do not see a need to extend Section III.E to cover non-desktop products, as proposed by the litigating states. The Microsoft operating system monopoly has always been centered on the desktop. This is why Section III.E focuses on facilitating server-based applications, which provide indirect competition to Microsoft. There is no evidence that Microsoft has monopoly power in operating systems for handheld computers, set-top boxes, etc. Indeed, the operating system sold for use in these areas, Windows CE, has been characterized by poor performance since its inception and has been outperformed by Palm OS, Blackberry, and other such competing operating systems. Similarly, Microsoft is not dominant in the server market, and it currently faces competition from servers by Linux and others. I present data confirming these claims in Section IV below. For these reasons, I am convinced that Section III.E provides the right focus. To extend Section III.E to cover additional areas would, as I have discussed, certainly increase antitrust regulation with no clear rationale or benefit.

67. There does remain the issue of how Microsoft will decide what "reasonable and non-discriminatory" charges it will set for access to these communications protocols. This is a reasonable concern that has been raised by several commentators.²⁸ The basis for such license fees is apparently limited to intellectual property that Microsoft may have embedded in these protocols, as set out in Section III.I. Some guidance offered for what "reasonable and non-discriminatory" might mean is in the CIS, where it says that the "overarching goal of this Section is to ensure that Microsoft cannot use its intellectual property rights in such a way that undermines the competitive value of its disclosure obligations, while at the same time permitting Microsoft to take legitimate steps to prevent unauthorized use of its intellectual property." (CIS at 49.) Presumably, any charging mechanism that excluded substantial numbers of ISVs, IAPs, ICPs, or OEMs would violate this requirement. It is my understanding that previous DOJ antitrust consent decrees imply that the term "reasonable and non-discriminatory" is likely to be interpreted as not significantly excluding competitors. On this assumption, the lack of specific rate-

²⁵ See Comments of RealNetworks at 14.

²⁶ See definition VLR in the SRPFJ.

²⁷ See, e.g., Bresnahan Article at 68; and Henderson Comment at 3 and 5-6.

²⁸ See e.g., Bresnahan Article at 69.

setting guidance in Section III.I is not likely to be a severe problem.

68. Because Section III.B does not constrain the structure or levels of the royalty schedule beyond the uniformity requirement, some commentators have expressed the concern that Microsoft might be able to stay within the confines of this provision but still price in such a way as to be anticompetitive. For example, RealNetworks opines that Microsoft could “establish the price of versions of Windows without its middleware set as the default at some artificially high price and the actual price Microsoft wanted to receive as a cash incentive to carry Microsoft’s middleware as the default application.” (See RealNetworks Comments at 27.)

69. Contrary to RealNetwork’s hypothetical, Section III.B.3.c states that Microsoft cannot discount the price of Windows based on any requirement that is inconsistent with the proposed decree. This means that Microsoft cannot offer discounts on Windows that are tied to OEMs foregoing such options as installing non-Microsoft icons pursuant to Section III.C, or setting defaults, or removing Microsoft Middleware Products pursuant to Section III.H. For instance, Microsoft cannot set the price of Windows at \$500 but offer a cash discount of \$450 if an OEM sets some Microsoft Middleware Product as the default. Alternatively, should Microsoft offer a direct payment based on the level of support for the Microsoft Middleware Product, this would be a case of preferential treatment within the meaning of Section III.G, so that the OEM could not give Microsoft preferential status more than fifty percent of the OEM shipments.

IV. Issues Not Addressed by the Proposed Decree

70. Many of the parties publicly commenting about asserted loopholes in the proposed decree also have been critical of claimed limitations to the remedy achieved by the settlement.²⁹ In this section, I address the main suggestions for additional remedies discussed by these commentators.

A. Unbundling of Microsoft Middleware From the OS.

71. An issue raised in this case is that, if Microsoft proceeds to bundle application software with the OS, an available “stripped down” version of the OS without the application in

question should also be released.³⁰ Alternatively, when Microsoft releases a new operating system, it should continue to offer the previous version at the original price.

72. This is a potentially important issue. If the OEM has to pay a positive price for a rival middleware product and pays a marginal price of zero for the same functionality bundled in the operating system, then the competitive battle is stacked against the competitor (see Arrow Decl. at ¶ 27). The critics also suggest that OEMs will not want to support more than one product with such functionality, even if icons were removed for the Microsoft Middleware version as permitted under the SRPFJ. With the underlying Microsoft Middleware code embedded in the system, the critics suggest that end users will still find this functionality being invoked and thus will have support concerns and needs, lessening the OEM interest in carrying the rival middleware. Further, the critics claim the availability of the commingled Microsoft Middleware code will further encourage ISVs to write applications to Microsoft products rather than to Non-Microsoft Middleware.³¹ Thus, these commenting economists have urged the DOJ to require the unbundling of Microsoft Middleware from Windows Operating System Products.

73. However, on closer inspection, the requirement to have an unbundled operating system is highly regulatory and is likely to lead to more litigation. For example, to determine the appropriate discount for the unbundled operating system, the general approach would necessarily involve some estimate of the costs of the Microsoft Middleware Products that are to be removed from the bundled version. Such estimates, however, are likely to be arbitrary and complex to calculate. This is because software development efforts involve substantial shared costs between projects and benefit from common overhead expenditures. For example, suppose that a given server is used for ten development projects, both middleware and non-middleware; the cost of this server would have to be allocated between projects. But such cost allocation rules are inherently

arbitrary.³² Should corporate overhead be allocated between development projects for the purpose of pricing the unbundled operating system? If so, on which of the many accounting bases should it be done? How should the cost of a computer used by one individual on three different projects be allocated between them? To answer questions such as these, regulatory agencies (e.g., the Federal Communications Commission (“FCC”) and the Federal Energy Regulatory Commission (“FERC”)) evolved highly complex case law over a period of decades. Speaking as a regulatory economist with nearly three decades of experience, I can assert with confidence that such pricing of the unbundled operating system would be a regulatory quagmire at least equal in complexity to those that have kept regulatory bodies such as the FCC busy for years.

74. In its comments intended to support the notion of an unbundled operating system, SBC unintentionally discredits this proposal. In referring to the problem of pricing an unbundled version of Windows, SBC states:

Several such mechanisms are possible. The Final Judgment provided that pricing be guided based on bytes of code. . . . SBC believes that it would be preferable to allocate costs between the operating system and the removed middleware based on measurement of “function point code.” . . . Alternatively, SBC supports the use of a pricing mechanism based on the fully allocated product development costs for the operating system product and middleware products in questions. (See Comments of SBC at 143).

In this revealing passage, SBC makes it clear that because of the numerous and subtle common costs incurred in software development, each interested party would have wide scope to select and litigate for the (arbitrary) pricing mechanism that favored it the most.

75. In any case, it appears to be true that many applications on the desktop are not paid for by the OEM or (initially) by the end user. Indeed, all three of the current major Instant Messaging products are available without charge. I am aware of several instances in which third-party software applications are included by OEMs in their PC offerings, even though similar functionality is bundled by Microsoft in Windows XP. For example, Dell Computer offers photo imaging and CD “burning” software with Microsoft XP Home Edition-based PCs even though XP

³⁰ See, e.g., Arrow Decl. at ¶ 26.

³¹ Arrow asserts that permitting OEMs to remove Microsoft Middleware icons but not the underlying code would further undermine OEM incentives to carry Non-Microsoft Middleware. (See Arrow Decl. at ¶ 37.) Litan et al. at 44 claim that permitted commingling of code will be fatal to the proposed decree by ensuring universal distribution of Microsoft Middleware code, which when compared to partial distribution of Non-Microsoft Middleware code will encourage continued enhancement of the applications barrier to entry.

³² See, e.g., William J. Baumol, Michael F. Koehn, and Robert D. Willing (1987), “How Arbitrary is ‘Arbitrary’?—or Toward the Deserved Demise of Full Cost Allocation,” 120 Public Utilities Fortnightly 16–21.

²⁹ See generally Stiglitz and Furman Decl.; Comment of Robert E. Litan, Roger D. Noll, and William D. Nordhaus on the Revised Proposed Final Judgment (hereinafter “Litan et al.”) Arrow Decl.; and Bresnahan Article.

Home includes similar capabilities.³³ Dell includes Sierra Imaging's Image Expert 2000 software on some systems, pre-installing a premium version that is available to the end user for 60 days (an additional fee applies to retain premium features after this time limit).³⁴ Clearly, Microsoft's bundling does not eliminate the OEM's incentive to use such alternative applications when they are offered under desirable arrangements. Generally in such cases, the business model of an ISV is to provide the software to the OEM for free with hope for future fees from Web services (or other services) provided to end users through the software or from potential upgrade revenue when end users desire premium versions of the product. For example, RealNetworks is pursuing such a strategy and by August or September 2001 was enjoying usage rates approximately twice that of Windows Media Player.³⁵ RealNetworks' momentum has continued despite the fact that a version of Windows Media Player has been bundled with every version of Windows since Windows 95. RealNetworks appears to have competed well with products produced by Microsoft and bundled in Windows.³⁶

B. Protections Concerning Microsoft Office Practices

76. Several commentators suggest it is necessary to require Microsoft to "port" Office to other operating systems, such

as Apple MAC OS and Linux. For example, Stiglitz and Furman stated a concern that the proposed decree "does not address any issues relating to the pricing, distribution, or porting of Microsoft Office." (Stiglitz and Furman Decl. at 38.) Stiglitz and Furman and Litan et al. argue that the "porting" of Office is likely to reduce the applications barrier to entry (or at least reduce Microsoft's ability to raise them deliberately). (See Stiglitz and Furman Decl. at 42 and Litan et al. Comment at 71-72.) I agree that this remedy would be a more direct attack on the applications barrier to entry. However, Office has never been a significant part of the case brought against Microsoft. Where Office has been an issue, it relates to Microsoft's efforts to control middleware, such as the "club" used against Apple to harm Netscape, found to be anticompetitive by the District Court and upheld by the Court of Appeals. (See Opinion at 72-74.) The SRPFJ remedies directed at ensuring that rival middleware opportunities exist and can be freely pursued should be sufficient in this regard.³⁷

C. Network Server, Handheld Computer and Web Services Issues

77. Some commentators would prefer the antitrust remedy to extend beyond middleware and the PC environment to cover such emerging product areas as servers, handheld devices, and Web services to insure Microsoft does not extend its monopoly to dominate additional markets and erect new barriers to entry. (See Stiglitz and Furman Decl. at 38-39; Comments of SBC Communications Inc. ("SBC") at 42-43; and Arrow Decl. at ¶¶ 55, 68-70.) Arrow, for instance, suggests that end users will access the Internet with server and handheld devices, and he concludes that the remedy should protect competing server operating systems and web services. Given Microsoft's anticompetitive practices, he concludes it is reasonable to require parity in access to APIs, protocols, and documentation for interoperability across product areas. (See Arrow Decl. at ¶¶ 55, 68-70). These remedies go well beyond the scope of the case brought against Microsoft (as well as the findings upheld by the appellate court) and also well beyond the desktop, where Microsoft has its proven monopoly. Hence, regulatory

intervention is not called for in these areas, as is further addressed in the following assessment of certain specific issues raised relating to corresponding Litigating States proposals in these product areas.

1. Servers

78. Litan et al. point to the increasing importance of client-server networks and server-based computing and conclude that a new platform entrant must not only overcome the application advantages that Microsoft illegally obtained in the desk top OS, but must also provide compatibility with "servers which are increasingly relying on Microsoft's server operating systems" (see Litan et al. at 30.) This suggestion is at variance with the focus of the present antitrust case, which involves Microsoft's desktop monopoly, not the server market. In addition, there is no clear monopoly issue in the server market. Microsoft's share of server operating systems has grown from approximately 27 percent in 1996 to 41 percent in 2000. This gain has apparently come at the expense of other PC compatible network software providers (such as Novell), but not at the expense of competitors likely to be the more relevant factors in the future.³⁸ For example, according to a 1999 estimate issued by the International Data Corporation ("IDC"), Linux's server share more than doubled in 1998 to reach 17.2 percent.³⁹ More recently, IDC has reported that Linux's worldwide market share in 2000 of new and upgraded operating systems for servers had climbed to 27 percent, ranking it second behind Microsoft's share of 41 percent.⁴⁰ Litan et al. acknowledge that "the Linux OS has made significant inroads into the server market,"⁴¹ while IDC confirms that, excepting Microsoft and Linux, "market share declined for other server systems, including Unix"

³³ Dell systems shipped with CD-RW capability come with Roxio Easy CD Creator, a CD burner software product. A recent article in *Computer Shopper* addresses Windows XP's CD mastering capabilities. See *Computer Shopper*, Feb. 2002, at 131. Another article—"Windows XP Tip: My Pictures Folder," *TechTV*, Oct. 26, 2001—reviews the photo managing capabilities Microsoft has bundled into XP. Microsoft also has a separate product, Microsoft Picture It 2002, that provides special effect and other enhanced photo management capabilities.

³⁴ Perhaps a more significant example is RealNetworks' RealOne media player product, comprising RealPlayer and RealJukebox, currently packaged by the OEM Sony in a Windows XP Home Edition Vaio Notebook system sold in the retail channel. In December 2001, it was also announced that Compaq will begin shipping these RealNetworks products as default media players in Presario desktop and notebook models designed for consumers. By mid-2002, Compaq will be offering the newest RealOne Player, with a RealOne icon on the desktop and memberships to the RealOne subscription services. See EDP's Weekly It Monitor, Dec. 24, 2001. As discussed elsewhere, Windows XP bundles a similar media player product (Windows Media Player) in the operating system, and yet these OEMs provide the Non-Microsoft Middleware product as well.

³⁵ The *Wall Street Journal* reported (on Sep. 24, 2001) August 2001 usage figures: "28.8 million users accessed multimedia files on the Web in the RealNetworks format and 13 million did the same in Microsoft's format" (based on Internet measurement firm Netratings Inc. figures).

³⁶ *Ibid.*

³⁷ In light of the findings in this case overall and of the Court of Appeal's condemnation of Microsoft's conduct toward Apple regarding Office in particular, it is hard to imagine Microsoft attempting the use of the "club" again, let alone a party that would permit it without threats of litigation and complaints to regulators.

³⁸ See Stephen Shankland, *Linux Growth Underscores Threat to Microsoft*, CNET News.com (Feb. 28, 2001); Information Week, p. 86 (Apr. 21, 1997) (citing 1996 shares as reported by International Data Corp.).

³⁹ Steven Brody, *IDC Says Linux Likely to Lead OS Growth*, SunWorld (Mar. 31, 1999), reproduced at <http://www.linuxworld.com/linuxworld/lw-1999-03/lw-03-idc.html>.

⁴⁰ See Elise Ackerman, *Despite a Tough Road, Linux Has Never Been More Popular*, San Jose Mercury News (Nov. 25, 2001); Peter Galli, *Battle Brews Over Linux Server Share*, EWEEK (June 10, 2001), reproduced at <http://zdnet.com.com/2102-11-503810.html> (citing also Gartner Dataquest estimates of Linux as having a share of server shipments of 6 to 8.6 percent share in third quarter 2000).

⁴¹ Litan et al. at 25.

over the past year.⁴² For these reasons, I do not believe the server market by itself raises any monopoly power issues.

2. Handheld Computers and Web Services

79. Similarly, some commentators are concerned that Microsoft practices will lead to dominance in operating systems for handheld devices, removing a partial threat to at least some Windows-based personal computers. This leads them to assert that the proposed decree improperly ignores this segment of the computer industry. Again, this remedy seeks a penalty outside the scope of the case. No findings were found or upheld relating to Microsoft conduct directed at handheld devices or handheld competitors. Further, the Microsoft Windows CE operating system has not been gaining systematically on competing systems over the last several years, and there is little reason to divert the focus of the SRPFJ to this area.⁴³

D. Restoring Java as a Competitive Threat

80. Some commentators have suggested that the proposed decree should require mandatory distribution of a Sun-compatible Java runtime environment with each copy of Windows (and IE) shipped by Microsoft. Critics of the proposed decree have suggested this provision is appropriate to attempt to compensate for Sun's lost position and lost momentum as Microsoft deceived developers and discouraged distribution and use of Sun-compliant Java. (See, e.g., Litan et al. at 25 and 71.) Stiglitz and Furman believe this would decrease the applications barrier to entry. (See Stiglitz and Furman Decl. at 42.) There is no question that the cross platform potential of Java was real, but there exists significant uncertainty as to the timing and impact that Java would have had absent Microsoft's unlawful conduct, as discussed in the *Findings of Fact*. Furthermore, if there is consumer demand for PCs that come with JVMs

installed, the OEMs are free to meet that demand and are protected from retaliation by Microsoft under the SRPFJ if they do so. Therefore, in my opinion, this "must carry" provision is disproportionate and will improperly preordain market outcomes. Furthermore, other platforms or products, aided by the SRPFJ, will have an opportunity to serve as a carrier for Java distribution or otherwise provide alternative middleware platforms for future application developers.

E. Publishing IE Source Code

81. Similarly, critics have suggested that the proposed decree should force the open-source licensing of IE in order to reduce the applications barrier to entry and deny Microsoft one of the fruits (i.e., the dominant position of IE) of its anticompetitive conduct. (See Stiglitz and Furman at 41–42, and Litan et al. at 71.) Litan et al. claim that third parties will then "transform IE into a true independent middleware platform," ensuring that alternative middleware will be ubiquitous even if the SRPFJ anti-retaliatory and disclosure provisions are not enough to foster such an alternative.

82. This claim may well be true, but open-source licensing of IE will inflict economic harm on Microsoft by expropriating its intellectual property. This appears to be either an effort to collect damages from Microsoft or an exercise in competition policy well outside the confines of an antitrust case. If it is an attempt to collect damages from Microsoft, then it should be linked to an estimate of the damages caused by Microsoft's acts. I am not aware that such an estimate exists. Moreover, Microsoft is clearly subject to other punishment outside this case, as Netscape has recently filed suit seeking treble damages for losses associated with Microsoft's anticompetitive conduct aimed at eliminating Netscape's browser as a competitive threat.

F. Continued Licensing of the Predecessor Version of an Operating System

83. One proposal made by Litan et al. is that, whenever Microsoft makes a major release of a Windows Operating System Product, it must continue to license the predecessor version of the new product at its original price. Possibly, the objective is to limit Microsoft's ability to have customers upgrade to the new operating system by increasing the price of the predecessor version. Of course, there is nothing inherently anticompetitive about inducing customers to upgrade to a new major release of an operating system.

However, based on my understanding of submission of Litan et al., this proposal is designed to correct a perceived loophole in the proposed decree. Litan et al. state:

In the absence of this provision, Microsoft could frequently offer new, slightly modified versions of the OS that render the middleware based on the predecessor APIs unworkable with the new version. Middleware developers would be discouraged if they knew that Microsoft could raise their costs simply by slightly revising the operating system code in such a way that requires the middleware to be significantly modified. (Litan et al. at 72.)

84. It is not possible to assert that the SRPFJ prevents this from occurring, but it seems unlikely that Microsoft would find such a strategy profitable. First, it would appear to be difficult for Microsoft to limit the damage thus created to threatening middleware products. By changing APIs in the manner suggested by Litan et al., Microsoft would be requiring both ISVs and its own developers to rewrite their code substantially. Moreover, such a strategy would be counterproductive for Microsoft because it would serve to reduce the applications barrier to entry, since the new version of the OS would run fewer applications than its predecessor. This necessarily implies that Microsoft and its ISVs would have to rewrite, at least in part, the thousands of applications available prior to release and would have to coordinate the development schedule of these rewrites with each new release of the operating system. Microsoft's own spotty record in meeting and coordinating the release schedules for even one or two major products makes this outcome an unlikely event.

85. It may be that Microsoft would attempt a less extreme version of the Litan et al. scenario, in which only some of the APIs are changed between versions of Windows. However, there would still exist the problem of limiting the damage to only the middleware that Microsoft regards as threatening. Even moderate changes in APIs would likely lead to large failures of backward compatibility in Windows applications. Thus, to make this strategy work, Microsoft would need to reduce the number of published APIs by a significant amount each year. This action would certainly "discourage" software developers, as Litan et al. suggest, but at the same time it would also discourage ISVs from writing programs for the Windows desktop.

IV. Conclusions

86. The antitrust remedy in this case must focus attention on and fully

⁴² Computerworld (Feb. 26, 2001). See also Stephen Shankland, *Linux Sales Surge Past Competitors*, CNET News.com (Feb. 9, 2000).

⁴³ According to Gartner figures, worldwide market share for Windows CE has been between 20 percent and 25 percent over the last four years, with no significant trend. See *Final 1998 Handheld Computer Market Results*, Gartner Dataquest (May 17, 1999); *Gartner Dataquest's Worldwide PDA Forecast*, Gartner Dataquest (Dec. 11, 2000); and *Handheld Computer Shipments Rebound in 4Q01*, Gartner Dataquest Alert (Feb. 15, 2002). While Microsoft is expected to improve this position subsequent to the introduction of Pocket PC 2002 in October 2001, Gartner continues to project Windows CE share at no more than 30 percent for 2002. See *Microsoft Aims to Dominate With Pocket PC 2002*, Gartner Dataquest (Sep. 10, 2001).

resolve the appellate court finding that Microsoft engaged in specific anticompetitive acts to maintain its operating system monopoly. In developing this remedy, it is necessary to balance two broad factors. First, the remedy must place constraints on Microsoft's current and future behavior so that the unlawful acts stop and do not recur, and competitive conditions are restored. However, these constraints should not be so intrusive and complex that they themselves distort market outcomes. This potential distortion can take many forms, but two of the most important are (1) over-extensive government regulation of Microsoft that may result in inefficient rent-seeking by Microsoft's competitors, or (2) requirements that make Microsoft a less efficient competitor. Thus, the difficult task is to create a balanced remedy that constrains anticompetitive behavior by Microsoft without limiting competition on the merits.

87. In my opinion, the SRPFJ achieves the right balance. By focusing on Microsoft's anticompetitive business practices, its provisions eliminate the artificial barriers to entry erected by Microsoft that are the source of competitive concern. The provisions in the proposed decree are likely to deter conduct that (1) seeks exclusivity or (2) is backed by retaliatory threats. The SRPFJ also aims to restore and enhance competitive conditions by removing technical barriers to fair competition between Microsoft and rival middleware suppliers. From an economic standpoint, middleware is important because it can expose APIs and has the potential to become an applications platform distinct from the Windows OS. The SRPFJ does not attempt to preordain market outcomes or to weaken Microsoft as a legitimate competitor.

88. I have considered other proposals carefully, including that of the Litigating States. However, in my view, these proposals fail to achieve the right balance. In an attempt to erase all theoretical ways in which Microsoft could harm competition, these alternative proposals tend to require a complex regulatory program that is certain to be slow-moving, litigious, and vulnerable to manipulation by Microsoft's competitors. For example, the provision for how to price the proposed unbundled operating system invites arguments over cost allocations, and other ratemaking issues, that have the potential to slow down the competitive process.

89. Finally, in analyzing the SRPFJ, I have had the benefit of reviewing a number of thoughtful and probing

comments on the proposed decree. As the discussion in Section III demonstrates, most of the potential problems raised by the various commentators are, in fact, not problems at all, but are met by the SRPFJ. However, at first glance there does appear to exist potential ways in which Microsoft could engage in behavior that reduces competition while claiming nonetheless that it satisfied the provisions of the SRPFJ. For example, some commentators have alleged Microsoft could (1) sell middleware only as bundled with the operating system, (2) set prices for access to its client-server communications protocols so high that they exclude competition, and (3) change large numbers of APIs frequently through numerous releases of new operating systems. Although these strategies may be theoretical possibilities, my analysis shows either that these acts would be unimportant or that Microsoft would lack the incentive to undertake such actions.

90. In sum, in my opinion, the SRPFJ focuses attention on and fully resolves the appellate court finding that Microsoft engaged in a series of anticompetitive acts to maintain its OS monopoly. The SRPFJ contains provisions that will stop the offending conduct, prevent its recurrence, and restore competitive conditions. In my opinion, in light of the above, the SRPFJ is in the public interest.

* * * * *

I declare under penalty of perjury that the foregoing is true and accurate. Executed on February 27, 2002 in Austin, Texas.

David S. Sibley.

Appendix A

Curriculum Vitae of Professor David S. Sibley

David S. Sibley, Department of Economics, University of Texas at Austin, Austin, TX 78712, Phone: (512) 475-8545, Fax: (512) 471-8899.

Education

1973 Ph.D. in Economics, Yale University

1969 B. A. in Economics, Stanford University

Teaching Fields

Industrial Organization, Economics of Information

Research Fields

Economics of asymmetric information, telecommunications policy, public utility pricing, models of firm's internal organization.

Professional Experience

March, 1992–Present: John Michael Stuart Centennial Professor of Economics, University of Texas at Austin.

August, 1991–March, 1992: Edward Everett Hale Centennial Professor of Economics, University of Texas at Austin.

September, 1983–August, 1991: Research Manager, Bell Communications Research, Morristown, NJ. Head of Economics Research Group.

September 1981–September 1983: Member of Technical Staff, Bell Laboratories, Murray Hill, NJ.

September 1980–September 1981: Adviser to the Chairman of the Civil Aeronautics Board.

January 1980–September 1980: Consultant, Civil Aeronautics Board, Washington, D.C.

September 1978–January 1980: Senior Staff Economist, Council of Economic Advisers, Executive Office of the President, Washington, D.C.

October 1973–September 1978: Member of Technical Staff, Bell Laboratories, Holmdel, NJ.

Teaching

September 1991–Present: Introductory Microeconomics, undergraduate and graduate Industrial Organization.

Fall 1989: Visiting Lecturer, Woodrow Wilson School of Public and International Affairs, Princeton University. Graduate course in regulation and public choice.

September 1983–December 1983: Adjunct Lecturer in Economics, University of Pennsylvania. Graduate course on regulation.

Publications

A. Journal Articles

"Pricing Access to a Monopoly Input," (with M. J. Doane, M. A. Williams, and S. Tsai), *Journal of Public Economic Theory*, 2001 (forthcoming).

"Exclusionary Restrictions in U.S. vs. Microsoft," (with M.J. Doane and A. Nayyar), *UWLA Law Review*, 2001.

"Raising Rivals' Costs: The Entry of a Upstream Monopolist into Downstream Markets," (with D. L. Weisman), *Information, Economics and Policy* 10:451–470.

"Having Your Cake—How to Preserve Universal-Service Cross Subsidies While Facilitating Competitive Entry," (with M.J. Doane and M.A. Williams), *Yale Journal on Regulation*, Summer 1999.

- "The Competitive Incentives of Vertically-Integrated Local Exchange Carriers: An Economic and Policy Analysis," (with D.L. Weisman), *Journal of Policy Analysis and Management*, Winter 1998.
- "Multiproduct Nonlinear Prices with Multiple Taste Characteristics," (with P. Srinagesh), *Rand Journal of Economics*, Winter 1997.
- "Optional Two-Part Tariffs: Toward More Effective Price Discounting," (with R. Rudkin) in *Public Utilities Fortnightly*, July 1, 1997.
- "A Bertrand Model of Pricing and Entry," (with W.W. Sharkey), *Economics Letters*, 1993.
- "Regulatory Incentive Policies and Abuse," (with D.M. Sappington), *Journal of Regulatory Economics*, June 1993.
- "Optimal Non-linear Pricing With Regulatory Preference over Customer Types," (with W.W. Sharkey), *Journal of Public Economics*, February 1993.
- "Ex Ante vs. Post Pricing: Optional Calling Plans vs. Tapered Tariffs," (with K. Clay and P. Srinagesh), *Journal of Regulatory Economics*, 1992.
- "Thoughts on Nonlinear Pricing Under Price Cap Regulation," (with D.M. Sappington), *Rand Journal of Economics*, Spring 1992.
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- "Efficiency and Competition in the Airline Industry," (with D.R. Graham and D.P. Kaplan), *Bell Journal of Economics*, Spring 1983.
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- "Permanent and Transitory Income Effects in a Model of Optimal Consumption with Wage Income Uncertainty," *Journal of Economic Theory*, August 1975.
- "A Note on the Concavity of the Mean-Variance Problem," *Review of Economic Studies*, July 1975.
- B. Reports and Articles in Conference Volumes, and Other Publications*
- "U.S. v. Microsoft: Were the Exclusionary Practices Anticompetitive" (with Michael J. Doane), Computer Industry Newsletter, American Bar Association, Spring 2000, Vol. 5., No. 1.
- "Optional Tariffs for Access in the FCC's Price Cap Proposal," (with D.P. Heyman and W.E. Taylor), in M. Einhorn (ed.), *Price Caps and Incentive Regulation in the Telecommunications Industry*, Kluwer, 1990.
- Report to the Governor*, The Task Force on Market-Based Pricing of Electricity. Co-authored with D.M. Sappington, Appendix III.
- "An Analysis of Tapered Access Charges for End Users," (with W.E. Taylor, D.P. Heyman and J.M. Lazorchak), published in the *Proceedings of the Eighteenth Annual Williamsburg Conference on Regulation*, H. Treeing (ed.), Michigan State, 1987.
- "Deregulation and the Economic Theory of Regulation," (with W.W. Sharkey), in *Proceedings of the Eleventh Annual Telecommunications Policy Research Conference*, 1983.
- "Antitrust Policy in the Airline Industry," (with S.B. Jollie), Civil Aeronautics Board, October 1982. Transmitted by the CAB to Congress as part of proposed sunset legislation.
- "Optimal Non-Uniform Pricing for Electricity: Some Illustrative Examples," (with R.W. Koenker), in Sichel (ed.) *Public Utility Ratemaking in an Energy-Conscious Environment*, Praeger, 1979.
- "The Dynamics of Price Adjustment in Regulated Industries," (with E.E. Bailey), in *Proceedings of IEEE Conference on Systems Control*, 1974.
- C. Books:*
- Co-editor of *Telecommunications Demand Analysis: An Integrated View*, North-Holland, 1989.
- The Theory of Public Utility Pricing*, (with S.J. Brown), Cambridge University Press, 1986. Second printing 1986. Third printing 1989. Revised edition planned.
- Current Research Areas**
- Telecommunications policy, especially access pricing and optional tariff design; Design of incentive mechanisms; Organizational slack/informational asymmetries.
- Other Professional Activities**
- Associate Editor of the *Journal of Regulatory Economics*.
- Consultant to the Governor of New Jersey's Task Force on Market-Based Pricing of Electricity.
- Referee for National Science Foundation and numerous professional journals.
- Consulting for Bell operating companies on a variety of pricing and public policy issues.
- Memberships: American Economic Association; listed in Who's Who in the East 1990.
- Response of United States to Public Comments on the Revised Proposed Final Judgment**
- In the United States District Court for the District of Columbia*
- United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Response of the United States to Public Comments on the Revised Proposed Final Judgment. [Civil Action No. 98-1232 (CKK)]
- Next Court Deadline:* March 6, 2002; Tunney Act Hearing

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In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Response

of the United States to Public Comments on the Revised Proposed Final Judgment.

[Civil Action No. 98-1232 (CKK)]

Next Court Deadline: March 6, 2002; Tunney Act Hearing.

1. Pursuant to the requirements of the Antitrust Procedures and Penalties Act ("Tunney Act"), 15 U.S.C. 16(b)-(h), the United States hereby responds to the public comments received regarding the Revised Proposed Final Judgment (RPFJ) in this case.

2. Simultaneously with this Response, the parties have filed a Second Revised Proposed Final Judgment (SRPFJ), which includes modifications to which the United States, Microsoft, and the Settling States have agreed.¹ Because every comment addresses the RPFJ, this Response is couched in terms of, and generally refers to, the proposed decree before the modifications (i.e., the RPFJ), addressing the modifications of the SRPFJ only as required. However, the decree the Court should enter is the *modified* version of the RPFJ—that is, the SRPFJ.

Introduction ²

3. The United States and Microsoft ³ filed the RPFJ on November 6, 2001, thereby proposing to end on mutually agreeable terms litigation that began on May 18, 1998. Pursuant to the requirements of the Tunney Act, the United States filed its Competitive Impact Statement (CIS) on November 15, 2001, and published the RPFJ, CIS, and a description of the procedures for submitting public comments on the proposed decree in the **Federal Register** on November 28, 2001. 66 FR 59452 (2001). The United States also posted information on those procedures on the Department of Justice website. See <<http://www.usdoj.gov/atr/cases/ms-settle.htm>>.

4. The 60-day public comment period began on November 28, 2001, and ended on January 28, 2002. ⁴ During that

¹ The United States also filed, simultaneously with this Response, a Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment. The SRPFJ is a logical growth of the RPFJ, its incremental modifications responding to public comments, and the overall result further advances the public interest.

² A full description of the history of this litigation—both procedural and substantive—can be found in Memorandum Of The United States In Support Of Entry Of The Revised Proposed Final Judgment 1-11 (filed Feb. 27, 2002) ("U.S. Memorandum").

³ In addition, nine State plaintiffs (the "Settling States") from *New York v. Microsoft Corp.*, No. 98-CV-1233 (D.D.C.) (CKK) ("New York"), agreed to settle their dispute with Microsoft under RPFJ. Ten other plaintiffs from *New York* (the "Litigating States") did not agree to the terms of the RPFJ and are continuing their suit in a separate proceeding.

⁴ The United States also chose to accept and treat as Tunney Act comments various communications

period, the United States received 32,329 public comments. This was by far the most comments ever received on any proposed decree under the Tunney Act. By comparison, the number of comments received on the RPFJ vastly exceeds the number received in the *AT&T* case—which completely restructured the telecommunications industry—by more than an order of magnitude. *United States v. AT&T*, 552 F. Supp. 131, 135 (D.D.C. 1982) ("over six hundred documents"), *aff'd mem. sub. nom. Maryland v. United States*, 460 U.S. 1001 (1983); 47 FR 21214-24 (1982) (listing name and address of each commentator on proposed *AT&T* decree, with length of comment in pages).⁵

5. The large volume of comments in this case reflects, in part, the widespread use of electronic mail to submit comments (approximately 90-95% of the comments were submitted via e-mail, as opposed to approximately 5-10% via facsimile and fewer than 1% via hand delivery) and the fact that various groups, both opposed to and in favor of entry of the RPFJ, placed solicitations on their websites or sent mass electronic mailings urging submission of comments on the proposed settlement.⁶

6. Approximately 1,500 comments were unrelated to either the *United States v. Microsoft* case generally or the RPFJ specifically, or were merely duplicate copies of comments by the same individual or entity. A small number of these submissions are simply advertisements or, in at least one case, pornography. The United States has not filed these comments with the Court and does not intend to publish them. Approximately 1700 comments relate to other antitrust suits against Microsoft.⁷ Most of these comments address only the proposed settlement of the private, class action against Microsoft, and not the RPFJ; erring on the side of over-inclusiveness, the United States has filed these latter unrelated comments with the Court and will publish them.

from members of the public commenting on the proposed settlement that were received by the Department of Justice beginning on November 5, 2001, the first business day following submission of the initial Proposed Final Judgment to the Court, even though the official 60-day comment period had not yet begun. See 15 U.S.C. 16(b) (60-day period begins upon publication in the **Federal Register**.)

⁵ By contrast, the United States' 1994 consent decree with Microsoft generated only five public comments. See 59 FR 59,426, 59,427-29 (1994).

⁶ See, e.g., <<http://www.salon.com/tech/col/rose/2002/01/16/competitor/index/html>>.

⁷ Porcher. The Response generally uses abbreviations to identify commentators. An index of comments cited, along with unique identifying numbers, is found in Appendix A to this Response.

7. Approximately 22,750 comments express an overall view of the RPFJ. Of these, roughly 5,700 do not, for example, attempt to analyze the substance of the RPFJ, do not address any of its specific provisions, and do not describe any particular strengths or shortcomings of it.⁸ Approximately 16,700 comments can be characterized as containing some generally limited analysis of the RPFJ. These comments typically are one-to-two pages and contain limited discussion of issues related to the RPFJ.⁹ The remaining 350 comments expressing an overall view can be characterized as containing a degree of detailed substance concerning the RPFJ. These comments range from one- or two-page discussions of some aspect of the RPFJ, to 100-plus-page, detailed discussions of numerous of its provisions or alternatives.¹⁰ There is substantial overlap among these more substantial comments in terms of the issues and arguments that they address. Of these roughly 350 comments, the United States characterized 47 as “detailed” comments based on their length and the detail with which they analyze significant issues relating to the RPFJ.¹¹ There is also considerable duplication of the issues addressed and arguments raised among these “detailed” comments.

8. Of the total comments received, roughly 10,000 are in favor of or urge entry of the RPFJ, roughly 12,500 are opposed, and roughly 9,500 do not directly express a view in favor of or against entry. For example, a significant number of comments contain opinions concerning Microsoft generally (e.g., “I hate Microsoft”), or concerning this antitrust case generally (e.g., “This case should never have been brought”), but do not state whether they support or oppose entry of the RPFJ.

9. In the remainder of this Response, the United States responds to the various types of comments according to the issues that the comments raise. For example, we respond to comments that raise issues relating to the disclosure provisions of the RPFJ (Sections III.D and III.E) in one section, and we respond to comments that suggest that the United States should have pursued a structural remedy against Microsoft in another section. Although the United States has reviewed and categorized

every comment individually, it is not responding to comments on an individual comment-by-comment basis; rather, it summarizes the issues raised by specific comments and provides references for locating these issues in specific comments. On each issue, the Response refers to some of the comments that raised it;¹² other comments may raise the same issue but are not identified in this Response.

I. General Comments

A. *Should Never Have Brought Suit*

10. Many comments complain about the legitimacy of the charges brought against Microsoft. These comments typically characterize the prosecution of Microsoft as an unjustified assault upon a successful business, and often refer to the benefits Microsoft has generated for the economy and shareholders. These comments object to the RPFJ as unnecessary relief.¹³

11. Comments challenging the validity of the United States’ case, or alleging that it should not have been brought, are challenges to the initial exercise of the United States’ prosecutorial discretion and are outside the scope of this proceeding. The purpose of this proceeding is not to evaluate the merits of the United States’ case. A Tunney Act proceeding is not an opportunity for a “de novo determination of facts and issues,” but rather “to determine whether the Department of Justice’s explanations were reasonable under the circumstances” because “[t]he balancing of competing social and political interests affected by a proposed antitrust decree must be left, in the first instance, to the discretion of the Attorney General.” *United States v. Western Elec. Co.*, 993 F.2d 1572, 1577 (D.C. Cir. 1993) (citations omitted). Courts consistently have refused to consider “contentions going to the merits of the underlying claims and defenses.” *United States v. Bechtel*, 648 F.2d 660, 666 (9th Cir. 1981). Accordingly, those comments seeking to challenge the legitimacy of the United States’ underlying case against Microsoft are beyond the purview of appropriate Tunney Act inquiry.

12. Nevertheless, the United States notes in response to these comments that, prior to filing the Complaint, the United States conducted an extensive

and thorough investigation into specific Microsoft practices that unlawfully restrained competition in the PC operating system market. This investigation led the United States to conclude that Microsoft undertook several illegal actions to protect its market position. Both the District Court’s decision and the unanimous, en banc Court of Appeals’ decision “uphold[ing] the District Court’s finding of monopoly power in its entirety,” and affirming in part “the District Court’s judgment that Microsoft violated § 2 of the Sherman Act by employing anticompetitive means to maintain a monopoly in the operating system market,” *United States v. Microsoft Corp.*, 253 F.3d 34, 51, 46 (D.C. Cir. 2001) (en banc) (per curiam) (“*Microsoft*”), support the United States’ conclusion.

B. *Allegations of Political Influence*

13. Certain commentators allege that the RPFJ resulted from improper influence exerted by Microsoft on the United States. They generally base their allegations on the fact and size of Microsoft’s political contributions and assert that, because the RPFJ does not contain the relief that the commentators prefer, the RPFJ must be the result of malfeasance or corruption on the part of the United States.¹⁴

14. The commentators’ allegations, however, lack any factual support. Commentators contend that Microsoft extensively lobbied both the legislative and executive branches of the federal government to bring an end to the litigation.¹⁵ By citation to Microsoft’s lobbying and political contributions, commentators apparently seek to raise an inference of impropriety on the part of representatives of the Antitrust Division of the Department of Justice. Commentators suggest that these representatives somehow were corrupted by Microsoft’s general lobbying activities.

15. Allegations that the substance of the RPFJ reflects any kind of political corruption are meritless. Just as a judge should not accept conclusory allegations of bias or prejudice based upon mere opinions or rumors as the basis for disqualification,¹⁶ so too must

¹⁴ Relpromax 3–4, 18, 20–22, Ex. 10; CCIA 18–34 & Decl. Edward Roeder; ProComp 78–86.

¹⁵ Commentators also allege that Microsoft has failed adequately to disclose lobbying contacts as required by the Tunney Act, 15 U.S.C. § 16(g). Pursuant to the Court’s Order dated February 13, 2002, Microsoft will respond to allegations of deficiencies in its compliance with § 16(g).

¹⁶ See, e.g., *United States v. Haldeman*, 559 F.2d 31, 134 (D.C. Cir. 1976); *In re United States*, 666 F.2d 690, 695 (1st Cir. 1981) (a judge should ignore

⁸ Reid; Karkess.

⁹ Becker; Gallagher.

¹⁰ Daly; Love.

¹¹ The United States provided copies of these detailed comments to the Court on February 14, 2002, and posted copies of these comments on the Department of Justice website on February 15, 2002. These comments may be found at <<http://www.usdoj.gov/atr/cases/msmajor.htm>>

¹² Thus, unless otherwise noted, citations to specific comments merely are representative of comments on that issue, and should not be interpreted as an indication that other comments were not reviewed.

¹³ CMDC 1–11; Skinn 1; Wagstaff 1; Lloyd 1; Peterson 1; Bode 1; Poindexter 1; Williams 1.

allegations of corruption on the part of Department of Justice attorneys be supported by something more than supposition and innuendo.¹⁷ Actual evidence of corruption is required in order to support rejection of a consent decree. Mere speculation and conjecture are insufficient. Because there is simply no credible evidence of corruption in this case, there are no specific facts to which the United States can respond on this issue.

16. More generally, the comments on this issue ignore the indisputably neutral influences on the settlement process, such as (1) the decision of nine independent States to join the settlement, (2) the decision by the Court of Appeals in *Microsoft*, which significantly narrowed the scope of Microsoft's potential liability and cast substantial doubt on the legal viability of potential remedies, particularly divestiture, and (3) the interest in obtaining prompt implementation of remedies without the delay inherent in further litigation and appeals.

C. Removing the "Fruits" of Microsoft's Anticompetitive Conduct

17. Certain public comments suggest that the RPFJ does not sufficiently remove the "fruits" of Microsoft's illegal conduct,¹⁸ and that the decree must go further than simply barring Microsoft from further bad behavior.¹⁹ Such criticism is not well-taken. As the United States previously stated in the CIS (at 24), the restoration of competition is the "key to the whole question of an antitrust remedy," *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961). Competition was injured in this case principally because Microsoft's illegal conduct maintained the applications barrier to entry into the PC operating system market by thwarting the success of middleware that had the potential to erode that barrier. Thus, the key to the proper remedy in this case is to end Microsoft's restrictions on potentially threatening middleware, prevent it from hampering similar nascent threats in the future, and restore the competitive conditions created by similar middleware threats. In this context, the fruit of Microsoft's unlawful conduct

was Microsoft's elimination of the ability of potentially threatening middleware to undermine the applications barrier to entry without interference from Microsoft. The RPFJ addresses and remedies precisely this issue.

18. Criticism of the RPFJ's alleged failure to remove the fruits of Microsoft's unlawful conduct falls into two general categories: (1) comments that define "fruits" consistently with the Court of Appeals' ruling, as described in the preceding paragraph, but claim that the RPFJ does not restore competitive conditions sufficiently that middleware has the potential to flourish without risk of interference from Microsoft; and (2) comments whose definition of "fruits" is inconsistent with either the claims alleged in this case, the Court of Appeals' decision, or both.

19. The first group argues that the RPFJ permits Microsoft to retain the fruits of its illegal conduct by allowing it "free rein to squash nascent, albeit unproven competitors at will,"²⁰ and does not sufficiently remove the applications barrier to entry.²¹ In the phrasing of one commentator, as a result of its anticompetitive conduct toward Netscape, Microsoft allegedly is left with the freedom from a competitive environment in which threats could be nurtured.²² As described in detail below (see Sections III–VII), however, the RPFJ protects the ability of middleware to compete by imposing a variety of affirmative duties and conditions on Microsoft. The RPFJ is devised to ensure that middleware developers have access to the necessary information—e.g., through disclosure of APIs and server communications protocols—to create middleware that can compete with Microsoft's products in a meaningful way.²³ It also restricts Microsoft's conduct toward OEMs and others, and thus opens the door for competing

middleware to obtain necessary support, promotion, and distribution.

20. The second group of commentators sets forth a variety of different views regarding what the "fruit of the illegal conduct" is in this case. Many of these comments rely on assertions that exceed the scope of either the liability findings in this case, or the theory of the case generally, or both. For example, some comments define the fruit as Microsoft's enduring monopoly in its Windows operating system and suggest that an appropriate remedy must directly attack the operating system monopoly.²⁴ But the United States never alleged in this case that Microsoft illegally acquired its operating system monopoly. And neither the District Court nor the Court of Appeals adopted the view that Microsoft "would have lost its position in the OS market but for its anticompetitive behavior." *Microsoft*, 253 F.3d at 107; see also *United States v. Microsoft Corp.*, 84 F. Supp. 2d 9, 111 at ¶ 411 (D.D.C. 1999) ("*Findings of Fact*") ("There is insufficient evidence to find that, absent Microsoft's actions, Navigator and Java already would have ignited genuine competition in the market for Intel-compatible PC operating systems."). In keeping with the original framework of the case and the Court of Appeals' decision, the United States believes that there is no basis for imposing a remedy that seeks to strip Microsoft of its position in the operating system market.

21. Other commentators define the "unlawful fruit" as Microsoft's control of the browser market and contend that any remedy must prevent Microsoft from using similar conduct to gain control of services that rely on Internet Explorer.²⁵ Other criticism is directed toward the decree's failure to ban contractual tying.²⁶ A number of commentators, including the Litigating States, propose that Microsoft be required to offer open source licenses to Internet Explorer source code without royalty.²⁷ These commentators claim that, because Microsoft's intent in offering Internet Explorer as a free product was central to its unlawful conduct, the open source remedy may be appropriate to restore competition and deprive Microsoft of the fruits of its unlawful conduct.²⁸ Similarly, certain commentators propose that Microsoft be

"rumors, innuendos, and erroneous information published as fact in the newspapers"); *McClelland v. Gronwaldt*, 942 F. Supp. 297 (E.D. Tex. 1996).

¹⁷ Lobbying activities by the defendant, even though "intensive and gross," are insufficient to establish corruption on the part of the United States. See, e.g., *United States v. Associated Milk Producers*, 394 F. Supp. 29, 39–40 (W.D. Mo. 1975), aff'd, 534 F.2d 113 (8th Cir. 1976).

¹⁸ AOL 31; Henderson 10; Gifford 8; Litan 58–59; RealNetworks 10; SIIA 7–8, 44–48.

¹⁹ Nader/Love 6.

²⁰ ProComp 29–30 (quoting *Microsoft*, 253 F.3d at 79). Similarly, CCIA complains that one of the chief advantages gained by Microsoft was the ability to control the browser, not just as a source of a alternate OS-neutral APIs, but specifically as the gateway to Internet computing. As such, this commentator defines the fruit as the "suppressed development of competitive threats," but criticizes the decree as not addressing this concern.

²¹ Kegel 3.

²² Catavault 9.

²³ Certain comments assert that erosion of the applications barrier to entry would be accomplished better through mandatory support of cross-platform Java. Litigating States 17; SIIA 49; Nader/Love 6. For a discussion regarding the United States' decision to promote opportunities for all middleware, rather than a particular competitor, see the discussion of comments that propose a "Java Must Carry" provision, at ¶¶ 428–29 below.

²⁴ Sun 6.

²⁵ SIIA 7–8; CCIA 42; Litigating States' Proposal § 17.

²⁶ AOL 31–32.

²⁷ CCC 19–20; Harris 15; Litigating States' Proposal 16–17 (§ 12); PFF 30; SSI 19, 45.

²⁸ CCC 19–20.

required to port Internet Explorer to other operating systems.²⁹

22. Stripping Microsoft of its market position in the browser market or banning contractual tying, however, are remedies that are not warranted on the existing record. This case was not a monopoly leveraging case, and the Court of Appeals reversed the District Court's judgment as it related to attempted monopolization of the browser market, and vacated and remanded the District Court's judgment on the tying claim. *Microsoft*, 253 F.3d at 46. The remedy in this case must be evaluated in terms of the *viable claims* remaining after the Court of Appeals' decision; under that construct, remedial measures targeted at Internet Explorer are unsupportable.

23. In particular, neither open sourcing the Internet Explorer source code nor requiring Microsoft to port Internet Explorer to other operating systems would be an appropriate remedy. As one commentator notes, that remedy would benefit Microsoft's competitors rather than ensuring a level playing field for all participants in the software industry.³⁰ Most importantly for consumers, it would not significantly enhance those competitors' incentives or ability to develop new or better products. The disclosure provisions of the RPFJ instead provide middleware developers with access to sufficient information for interoperability that will allow them to create middleware—including browsers—that have the ability to compete with Microsoft's middleware in a meaningful way.³¹ The goal of the RPFJ is to restore the opportunity for middleware of all types. The United States believes that this approach is consistent with the Court of Appeals' opinion and will sufficiently deprive Microsoft of the fruits of its unlawful conduct.

D. The Litigating States' Proposal

24. A number of comments suggest that the United States should have proposed a remedy similar to the proposal submitted by the Litigating States in their remedy proceeding with Microsoft in *New York*.³² The United

States' primary consideration when crafting the RPFJ was to focus on the practices engaged in by Microsoft that the Court of Appeals found unlawful. As explained in the CIS, elsewhere in this Response, and in the U.S. Memorandum, the United States believes that the RPFJ takes the correct approach toward addressing the anticompetitive conduct found by the Court of Appeals, preventing its recurrence, and restoring lost competitive conditions in the marketplace.³³

25. Where relevant, we have addressed the differences between the Litigating States' proposals and their counterparts in the RPFJ and have responded to the comments that address these differences. The Litigating States' Proposal also contains several provisions that are not directly comparable to any of the provisions in the RPFJ. For the reasons described below, the United States believes that such provisions are not appropriate as a remedy for the violations found by the Court of Appeals.

E. Fines

26. Many comments criticize the RPFJ for not imposing monetary damages on Microsoft. According to these critics, the decree does not "include anything that would make Microsoft pay for its past misdeeds."³⁴ Others similarly complain that the proposed decree does not contain any provision for the disgorgement of illegal profits.³⁵ Still others complain that the decree should have required Microsoft to reimburse the United States for the attorneys' fees expended on this case.³⁶

27. Monetary damages, including attorneys' fees, are not available to the United States in this case. This is a government civil action for injunctive relief, and monetary damages are not available in such actions. *See* 15 U.S.C. 4 (authorizing the United States "to institute proceedings in *equity* to prevent and restrain such violations") (emphasis added). *Cf.* 15 U.S.C. 15(a) (damages available to United States when it is "injured in its business or

property"). Moreover, the goals of the remedy in this case are to enjoin the unlawful conduct, prevent its recurrence, and restore competitive conditions in the market affected by Microsoft's unlawful conduct. *See Nat'l Soc'y of Prof'l Eng'rs v. United States*, 435 U.S. 679, 697 (1978); *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961). The RPFJ accomplishes these goals. By contrast, punishment is not a valid goal.³⁷

F. Senate Hearing

28. The Senate Judiciary Committee submitted a comment consisting of the record from its hearing on December 12, 2001, "The Microsoft Settlement: A Look to the Future." The hearing record consists of the following items: (1) A list of witnesses at the hearing; (2) a transcript of the hearing; (3) written statements of Senators Leahy, Hatch, Kohl, Durbin and Sessions; (4) written statements of Charles A. James (Assistant Attorney General—Antitrust Division, U.S. Department of Justice), Jay L. Himes (New York Attorney General's Office), Charles F. Rule (counsel to Microsoft), Professor Lawrence Lessig (Stanford Law School), Dr. Mark N. Cooper (Consumer Federation of America), Jonathan Zuck (Association for Competitive Technology), Matthew Szulick (Red Hat, Inc.), and Mitchell E. Kertzman (Liberate Technologies); (5) written statements submitted for the record of Ralph Nader and James Love (Consumer Project on Technology), Mark Havliceck (Digital Data Resources, Inc.), Jerry Hilburn (Catfish Software, Inc.), Lars H. Liebler (Computing Technology Industry Association), and Dave Baker (EarthLink, Inc.); (6) the RPFJ; (7) News Statement of Citizens Against Government Waste; (8) letter from Senator Hatch to Assistant Attorney General James; (9) letter from Assistant Attorney General James to Senator Hatch; (10) letter from Robert H. Bork to Senators Leahy and Hatch; (11) letter from James L. Barksdale to Senators Leahy and Hatch; (12) letter from Vermont Attorney General William H. Sorrell to Steven A. Ballmer; (13) written questions of Senators Leahy, Hatch, Kohl, DeWine, Durbin, and McConnell; and (14) answers to written questions from Assistant Attorney General James, Professor Lawrence Lessig, Mitchell Kertzman, Matthew Szulick, Charles F. Rule, Jonathan Zuck, and Jay L. Himes.

³⁷ *See United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316 326 (1961); *United States v. Oregon State Med. Soc'y*, 343 U.S. 326, 333 (1952); *United States v. Nat'l Lead Co.*, 332 U.S. 319, 338 (1947).

²⁹ 19–20; Palm 13.

³⁰ CompTIA 17 (mandatory sharing of source code).

³¹ Carroll 4 ("It's the external behavior that's important for interoperability, not the internal design.")

³² *See* Plaintiff Litigating States' Remedial Proposals ("Litigating States' Proposal"). The Litigating States' Proposal is Exhibit B to the Litigating States' comment. Comments that advocate the Litigating States' Proposal include SBC 131–132; AOL 58–61; Litan 69–74; PFF 29–31; CFA 101; Davis; Pratt.

³³ We again note, as discussed in the U.S. Memorandum and elsewhere in this Response, that the Litigating States' Proposal and RPFJ are to be evaluated under different standards, and are properly addressed separately by the Court. We address the Litigating States' Proposal for the sole upurpose of responding to those commentators (including the Litigating States themselves) who contend that the United States should have adopted a remedy identical, or similar, to the proposal by the Litigating States.

³⁴ Nader/Love 6; Holland 1; Brinkerhoff 1; McWilliams 1; Lewis 1; Harris 2; Alexander 2.

³⁵ KDE 17; Maddux ¶ 2; Thomas 2–3.

³⁶ Philips; Wong.

29. The materials submitted by the Senate Judiciary Committee constitute a self-contained record of the Committee's comments on the settlement (in the form of both questions and written and oral statements) submitted to the Department of Justice, and the Department's responses to those comments. As such, the United States does not respond again here to those comments specifically. The United States notes, however, that many of the Committee's comments on the settlement are identical to or overlap with other comments (including an individual comment from Senator Kohl), to which the United States does respond.

II. Tunney Act Issues

A. Adequacy Of The United States' Competitive Impact Statement

30. Several commentors claim that the CIS fails to comply with the Tunney Act.³⁸ Thus, one commentor contends that the CIS is deficient for failing to include substantive economic analysis.³⁹ Another contends that the CIS is too terse, and therefore does not meet the requirements of the statute, the standard set by the CIS filed by the United States in *AT&T* (47 FR 7170-01), or requirements of agency rulemakings.⁴⁰ Other commentors assert that the CIS is inadequate for failing to provide a detailed explanation for rejection of alternative remedies.⁴¹ Still other commentors fault the CIS for allegedly misstating or adding terms to the RPFJ.⁴² One commentor specifically criticizes the CIS' lack of explanation of (1) the use of a definition of "Middleware" in the RPFJ that differs from that used by the Court of Appeals; (2) the lack of a Java-related remedy; (3) the failure of the RPFJ to prohibit all forms of retaliation; and (4) the failure of the RPFJ to address all of the harms identified by the Court of Appeals.⁴³ Another comment also contends that the United States has failed to produce "determinative documents," as required by 15 U.S.C. 16(b).⁴⁴

31. As this recitation shows, while the commentors couch their objections in terms of an alleged failure by the United

States to comply with the Tunney Act, for the most part the objections are in substance comments on the RPFJ itself. Because the CIS fully complies with the Tunney Act requirements, none of the objections is well taken.

1. The CIS Complies With the Requirements of the Tunney Act

32. Congress enacted the Tunney Act, among other reasons, "to encourage additional comment and response by providing more adequate notice [concerning a proposed consent judgment] to the public," S. Rep. No. 93-298, at 5 (1973) ("Senate Report"); H.R. Rep. No. 93-1463, at 7 (1974) ("House Report"), reprinted in 1974 U.S.C.C.A.N. 6535, 6538. The CIS is the primary means by which Congress sought to provide more adequate notice to the public. The Tunney Act requires that the CIS "recite":

(1) The nature and purpose of the proceeding;

(2) A description of the practices or events giving rise to the alleged violation of the antitrust laws;

(3) An explanation of the proposal for a consent judgment, including an explanation of any unusual circumstances giving rise to such proposal or any provision contained therein, relief to be obtained thereby, and the anticipated effects on competition of such relief;

(4) The remedies available to potential private plaintiffs damaged by the alleged violation in the event that such proposal for the consent judgment is entered in such proceeding;

(5) A description of the procedures available for modification of such proposal; and

(6) A description and evaluation of alternatives to such proposal actually considered by the United States.

15 U.S.C. 16(b).

33. When Senator Tunney introduced the bill that became the Act, he explained that a purpose of the six items of information required in a CIS was to "explain to the public[,] particularly those members of the public with a direct interest in the proceeding, the basic data about the decree to enable such persons to understand what is happening and make informed comments o[r] objections to the proposed decree during the 60-day period." 119 Cong. Rec. 3452 (1973) (Remarks of Sen. Tunney) ("Tunney Remarks").⁴⁵ The purpose could be achieved, Senator Tunney suggested,

without adding greatly to the United States' workload: the six prescribed items "do not require considerably more information than the complaint, answer and consent decree themselves would provide and, therefore, would not be burdensome requirements." The Antitrust Procedures and Penalties Act: Hearings on S. 782 and S. 1088 Before the Subcomm. on Antitrust and Monopoly of the Senate Comm. on the Judiciary, 93d Cong. 3 (1973) ("Senate Hearings") (statement of Sen. Tunney) ("Tunney Statement"). In light of the more than 30,000 public comments concerning the RPFJ submitted to the United States, there can be little debate that the CIS contained sufficient information for the public to make "informed comments o[r] objections" relating to the RPFJ.

34. There is no serious dispute that the CIS satisfies the requirements of the Tunney Act with respect to items 1, 2, 4, and 5 listed above. Also as discussed above, most of the comments purporting to address item 3 (explanation of the proposed judgment) in fact are complaints about the substance of the RPFJ and not the sufficiency of the CIS. These comments are addressed in this Response according to the provision of the RPFJ to which they apply. To the extent that any comments intend to suggest that the explanation in the CIS itself is deficient, the United States believes that the CIS is more than adequate to its intended purpose of describing the proposed decree's provisions and eliciting public comments.

2. The CIS Recites "A Description And Evaluation Of Alternatives To Such Proposal Actually Considered By The United States"

35. Section V of the CIS (CIS at 60-63) describes alternatives the United States considered and rejected,⁴⁶ and describes the reasons why they were rejected. It explains why the United States viewed the RPFJ as a superior alternative to continued litigation; why the United States decided not to continue to seek a break-up of Microsoft; and the reasons for differences between the interim conduct provisions of the Initial Final Judgment (IFJ), *United States v. Microsoft Corp.*, 97 F. Supp. 2d 59, 66-69 (D.D.C. 2000),

³⁸ These comments include ProComp 80-82; CCIA 33-34; AOL 53-56; PFF 10-17; AAI 12; Relpromax 8-9, Ex. 11. Similar issues also were raised in the complaint filed in *American Antitrust Institute v. Microsoft*, Civ. No. 02-CV-138 (D.D.C.) (CKK), and Motion Intervention filed by Relpromax Antitrust, Inc.

³⁹ Relpromax 8-9.

⁴⁰ PFF 10-17.

⁴¹ AAI 12; PFF 15.

⁴² ProComp 82; CCIA 33-34.

⁴³ AOL 53-56.

⁴⁴ Further explanation of the United States' compliance with its obligations under the Tunney Act is contained in the U.S. Memorandum, Part II.

⁴⁵ The other purpose, Senator Tunney explained, was to focus the attention of the parties during settlement negotiations. Tunney Remarks, 119 Cong. Rec. at 3452.

⁴⁶ As the CIS makes clear (CIS at 63), it does not describe literally every remedial proposal considered and rejected. The statute should not be interpreted to require that the CIS do so, for such a requirement would be unduly burdensome and serve no useful purpose. As Senator Tunney said, the CIS ought to provide "some of the alternatives that were considered by the Department." Senate Hearings at 108 (remark of Sen. Tunney) (emphasis added).

vacated, 253 F.3d 34, 46 (D.C. Cir. 2001) (en banc) (per curiam), and the provisions of the RPFJ. It also lists a number of other remedy proposals, the criteria used to evaluate them, and the results of that evaluation. The recitations contained in the CIS are fully consistent with providing “basic data about the decree to enable [members of the public with a direct interest] to understand what is happening and make informed comments o[r] objections to the proposed decree,” 119 Cong. Rec. 3452 (1973) (Tunney Remarks), and with Senator Tunney’s view that the statutory requirements should not be burdensome. See Tunney Statement. The number and nature of the comments themselves suggest that the level of analysis in the CIS was more than adequate to stimulate informed public comment about the proposed remedy and about the relative merits of alternative remedies. As the United States described recently in its response to AAI’s lawsuit,⁴⁷ the recital complied with the statutory requirement and fulfilled its purpose.

B. The United States Fully Complied With All Tunney Act Requirements Regarding Determinative Documents

36. The Tunney Act requires the United States to make available to the public copies of “any other materials and documents which the United States considered determinative in formulating [the proposed final judgment].” 16(b). The CIS explained that the United States is not filing any determinative documents in this case because there are none within the meaning of the statute. One comment says that this disclosure is deficient,⁴⁸ but it is mistaken.

37. The United States did not file any determinative documents with the Court or disclose any in the CIS for the simple reason that there are no such documents in this case. The Court of Appeals has addressed the definition of “determinative documents” in a Tunney Act case. *Mass. Sch. of Law at Andover, Inc. v. United States*, 118 F.3d 776 (D.C. Cir. 1997) (“MSL”). In *MSL*, the court held that a third party was not entitled a wide range of documents from the government’s files.⁴⁹ The United States there said the statute referred to documents “that individually had a significant impact on the government’s formulation of relief—i.e., on its decision to propose or accept a particular settlement.” *Id.* at 784

(quoting brief of the United States). The court concluded that the statutory language “seems to point toward the government’s view . . . and confines § 16(b) at the most to documents that are either ‘smoking guns’ or the exculpatory opposite.” *Id.* The court added that “[t]he legislative history in fact supports the government’s still narrower reading.” *Id.*; see also *United States v. Bleznak*, 153 F.3d 16, 20–21 (2d Cir. 1998) (only documents that were a “substantial inducement to the government to enter into the consent decree” need be disclosed). No court of appeals has said otherwise.⁵⁰

38. Thus, the commentator who asserts that the United States must have failed to comply with the statute because it “cannot be accurate” that no determinative documents exist,⁵¹ misapprehends the meaning of “determinative documents.” The United States simply did not consider any document in this case to be a “smoking gun or its exculpatory opposite” with a significant impact on the formulation of its decision regarding the RPFJ.

C. Timing and Process of Hearing

39. Several comments say that an evidentiary hearing with third party participation is necessary and that the hearing should be held in conjunction with—or even after—the remedy hearing in *New York*. We disagree.

1. The Court Has Discretion To Determine the Nature and Format of the Tunney Act Proceedings

40. A court in a Tunney Act proceeding is vested with great

discretion concerning the nature of any proceedings to review a proposed consent decree. Congress clearly intended that “the trial judge will adduce the necessary information through the least time-consuming means possible,” see S. Rep. No. 298, 93d Cong. 6 (1973) (“Senate Antitrust Report”); H.R. Rep. No. 93–1463, 93d Cong. Sess. 8 (1974), reprinted in 1974 U.S.C.C.A.N. 6535, 6539 (“House Antitrust Report”), even though the court *may* take other steps as it may deem appropriate. 15 U.S.C. 16(f). The procedural devices enumerated in Section 16(f) are discretionary—the legislative history characterizes them as “tools available to the district court or [sic] its use, but use of a particular procedure is not required.” 119 Cong. Rec. 3453 (Feb. 6, 1973) (Remarks of Sen. Tunney). Such procedures were made discretionary “to avoid needlessly complicating the consent decree process.” *Id.*

41. The legislative history further indicates that Congress did not intend the Tunney Act to produce lengthy hearings on the merits and thereby undermine the incentives for the United States and defendants to reach settlements in civil antitrust cases. See Senate Antitrust Report at 3. Rather, Congress meant to retain the consent decree as a viable settlement option, calling it “a substantial antitrust enforcement tool.” See Senate Antitrust Report at 6–7; House Antitrust Report at 8; *United States v. Microsoft Corp.*, 56 F.3d 1448, 1456 (D.C. Cir. 1995) (“*Microsoft I*”).

2. An Evidentiary Hearing Is Not Required in This Case

42. Several commentators argue that the Court should conduct an evidentiary hearing given the complexity and importance of this case.⁵² But the Tunney Act does not mandate a hearing or trial. See *United States v. Airline Tariff Publ’g Co.*, 836 F. Supp. 9, 11 n.2 (D.D.C. 1993); *United States v. NBC*, 449 F. Supp. 1127 (C.D. Cal. 1978). Indeed, such a hearing could largely defeat the principal considerations behind the RPFJ: to avoid the uncertainty of a trial and to obtain “prompt relief in a case in which illegal conduct has long gone unremedied.” CIS at 60. The legislative history “clearly and expressly establishes that [i]t [was] not the intent of the committee to compel a hearing or trial on the public interest issue.” *NBC*, 449 F. Supp. at 1143–44 (quoting Senate Antitrust Report, quoted with approval in House Antitrust Report at 8–9).

⁴⁷ United States’ Motion to Dismiss, *AAI v. Microsoft Corp.*, No. 02–CV–138 (D.D.C.) (CKK), at 16–23 (Feb. 8, 2002) (“Br. Dismiss AAI”); see also U.S. Memorandum at 20–28.

⁴⁸ ProComp 81–82.

⁴⁹ See also Br. Dismiss AAI 19–21.

⁵⁰ ProComp cites *United States v. Central Contracting Co.*, 527 F. Supp. 1101, 1104 (E.D. Va. 1981), in which the court called “almost incredible” the United States’ representation that no determinative documents existed. After further review, and acknowledging that in most cases a “smoking gun” document will not exist, the court adopted a broader standard under which, even if documents are individually not determinative, they can be determinative in the aggregate. See *United States v. Central Contracting Co.*, 537 F. Supp. 571, 575 (E.D. Va. 1982). The United States does not believe that there are determinative documents in this case even under the standard of *Central Contracting*. But in any event, *Central Contracting’s* broad definition of determinative documents has not been followed by any Tunney Act court, has been squarely repudiated by one district court, *United States v. Alex. Brown & Sons, Inc.*, 169 F.R.D. 532, 541 (S.D.N.Y. 1996) (“*Central Contracting’s* broad definition of ‘determinative documents’ may conflict with Congress’s intent to maintain the viability of consent decrees”) (cited with approval in *MSL*, 118 F.3d at 785), *aff’d sub nom. United States v. Bleznak*, 153 F.3d 16 (2d Cir. 1998), and cannot be reconciled with decisions of the Court of Appeals for the District of Columbia Circuit and the Second Circuit. See *MSL*, 118 F.3d at 784; *Bleznak*, 153 F.3d at 20 (citing *MSL* and quoting “‘smoking gun’ or exculpatory opposite” with approval). *Central Contracting* is simply not good law in this regard.

⁵¹ ProComp 81.

⁵² AAI 12; AOL 55–58; Novell 34–35; ProComp 84.

Instead, the “Tunney Act expressly allows the court to make its public interest determination on the basis of the competitive impact statement and response to comments alone.” *United States v. Enova Corp.*, 107 F. Supp. 2d 10, 17 (D.D.C. 2000).

43. The court may, in its discretion, invoke additional procedures when it determines that such proceedings may assist in the resolution of issues raised by the comments. See *id.* But the legislative history indicates that “[w]here the public interest can be meaningfully evaluated simply on the basis of briefs and oral argument, this is the approach that should be utilized.” House Antitrust Report at 8. “Only where it is imperative that the court should resort to calling witnesses for the purpose of eliciting additional facts should it do so.” *Id.* Even in *AT&T*, which at the time was considered “the largest and most complex antitrust action brought since the enactment of the Tunney Act,” the court concluded that “none of the issues before it require[d] an evidentiary hearing,” and instead invited briefing from interested individuals and allowed participation through oral argument at the two-day hearing on the proposed modifications to the final judgment that were at issue. *AT&T*, 552 F. Supp. at 145, 219.

44. It is not imperative to hold an evidentiary hearing in this case because the Court has sufficient information to determine whether to approve a consent decree. *United States v. Associated Milk Producers*, 394 F. Supp. 29, 45 (W.D. Mo.), *aff’d*, 534 F.2d 113 (8th Cir. 1976); *United States v. G. Heileman Brewing Co.*, 563 F. Supp. 642, 650 (D. Del. 1983). In this case, the Court already has the benefit of a broad array of materials to assist in making the public interest determination. Over 30,000 public comments were submitted, including detailed comments from, among others, some of Microsoft’s primary competitors and most vociferous critics (such as Sun Microsystems, AOL/Time Warner, and RealNetworks) as well as computer and software industry trade groups representing the interests of such firms (such as ProComp, CCIA, and SIIA). The Court also has this Response, as well as additional briefing submitted by the United States, Microsoft, and the Settling States. The Court has scheduled a two-day hearing on the RPFJ, during which the Court has indicated it will hear oral argument from the United States, Microsoft, and the Settling States, as well as pose questions to the parties. The Court has further indicated that it may hear brief oral argument from third parties during the hearing, although the precise nature of third-

party participation, if any, is still under consideration. The Court will have access to a sufficient body of materials to determine whether the RPFJ is in the public interest without resorting to an evidentiary hearing that would both delay and unnecessarily complicate the evaluation of the RPFJ.

3. The Court Is Not Required To Permit any Third-Party Participation

45. Whether and to what extent to allow third parties to participate is left to the Court’s discretion; the Tunney Act permits, but does not require, the Court to authorize third-party participation. 15 U.S.C. 16(f)(3). Courts usually deny third-party participation in Tunney Act proceedings both because the potential for delay outweighs the benefit from intervention (see, e.g., *United States v. IBM Corp.*, 1995 WL 366383 (S.D.N.Y. June 19, 1995)) and because interested third parties are heard through the comments process. *United States v. G. Heileman Brewing Co.*, 563 F. Supp. 642, 652 (D. Del. 1983); *United States v. Carrols Devel. Corp.*, 454 F. Supp. 1215, 1221–22 (N.D.N.Y. 1978). That is particularly true in this case, where a large number of highly interested and motivated third parties have taken full advantage of the opportunity to submit extensive comments that set forth their views of the RPFJ and whether the Court should enter it. As a result, although the Court ultimately may choose to hear from third parties,⁵³ they have already had a full and effective mechanism to present to the Court any arguments or concerns they believe it should address in its public interest determination.

4. Allowing Third-Party Participation Through an Evidentiary Hearing Would Unnecessarily Delay and Complicate These Proceedings

46. Insofar as commentators claim that third parties should be allowed to participate in an evidentiary hearing, doing so would serve only to complicate and delay these proceedings. Allowing third-party participation in an evidentiary hearing would delay the much-needed relief the United States seeks in the public interest. As the court in *IBM* wisely observed, “[a]dditional parties always take additional time. Even if they have no witnesses of their own, they are a source of additional questions, objections, briefs, arguments, motions and the like which tend to make the proceedings a Donnybrook Fair.” *IBM*, 1995 WL 366383, at *5 (quoting *Crosby Steam Gage & Valve Co.*

v. Manning, Maxwell & Moore, Inc., 51 F. Supp. 972, 973 (D. Mass. 1943)).

47. Much of the “evidence” that such commentators seek to present during an evidentiary hearing consists of materials that have been, or could have been, included in their public comment submissions⁵⁴ or that could be addressed through briefing and oral argument, should the Court choose to allow such third-party participation. Resubmitting such materials through the form of testimony would result only in delay and a waste of judicial resources. The commentators—who already have been given an opportunity fully to be heard—have not demonstrated that an evidentiary hearing would in any way advance the public interest or permit them to improve materially on the points made in the extensive comments already submitted.

5. The Tunney Act Proceedings Should Not Be Held in Conjunction With, or Rely Upon Evidence From, the Litigating States’ Remedy Hearing

48. Finally, a number of comments propose that the Court consider the RPFJ either in conjunction with, or after, consideration of the Litigating States’ proposed remedy in *New York*. Some argue that the Court should not make its determination regarding the RPFJ until after the Litigating States have presented their case, claiming that such an approach is necessary to avoid prejudicing the Litigating States’ case.⁵⁵ Others assert that the Court should hold a hearing on the RPFJ, if at all, only after the Litigating States’ hearing.⁵⁶ Finally, at least one commentator proposes that the Court hold a single hearing to evaluate all possible remedial options, including the Litigating States’ proposal, the RPFJ, and major structural remedies.⁵⁷

49. These proposals are ill-advised and unworkable for a number of reasons. *First*, the RPFJ and the Litigating States’ proposed remedy are to be evaluated separately and under different standards. See U.S. Memorandum at 35–46. *Second*, it would be inappropriate to introduce evidence relating to *New York* in this Tunney Act proceeding. The United States is not a party to *New York*, has not participated in the discovery or other aspects of that case, has played no role in the development of the evidence related to that case, and will not participate in that hearing. Consideration of evidence from that

⁵⁴ AOL 53; Litan 59–60; ProComp 84–86.

⁵⁵ AAI 11; SIIA 8–9.

⁵⁶ AOL 58–61; Litan 59–60; Novell 3, 34–35.

⁵⁷ PFF 4.

⁵³ CCC 2; ProComp 84–86.

case in this proceeding, therefore, would be inappropriate. *Cf.* Fed. R. Evid. 804(b)(1) (testimony given in another hearing in a different proceeding can be admitted against a party only “if the party against whom the testimony is now offered or . . . a predecessor in interest, had an opportunity and similar motive to develop the testimony by direct, cross, or redirect examination”).

50. Finally, proposals to have the two cases considered concurrently, or to postpone consideration of the RPFJ until after the remedial hearing in *New York*, unnecessarily would delay the Court’s public interest determination regarding the RPFJ. *See* U.S. Memorandum at 74–78. The Litigating States’ hearing is scheduled to begin on March 11, 2002. The parties there have proposed between 170 and 300 hours of total testimony in that case. *See* Joint Status Report 2, No. 98–CV–1233 (Feb. 13, 2002). Although the Court has indicated that the proposed length is far longer than it expected or believes is reasonably necessary, the Court has not yet determined the precise format or length of that hearing. *See* Tr. 2/15/02 at 26–27, No. 98–CV–1233. In all likelihood, the hearing could last several weeks.

51. All of these proposals stand to delay consideration, and entry of, the RPFJ by the Court. Delay of this nature, which will not result in the Court hearing more or better information about the settlement, is not only unnecessary but also subverts one of the primary goals of both the RPFJ and the Tunney Act—prompt relief.⁵⁸ The Court therefore should not postpone entry of the RPFJ.

*D. Standard of Review Under The Tunney Act*⁵⁹

52. Numerous comments address the standard of review applicable under the Tunney Act to the RPFJ.⁶⁰ These comments range from brief references to the language of the Tunney Act⁶¹ to lengthy discourses on the correct

standard citing legislative history, case law, and treatises.⁶²

53. These comments have at least three overriding themes. First, most agree, citing Microsoft, that the correct standard for relief is to unfetter a market from anticompetitive conduct, terminate the illegal monopoly, deny to the defendant the fruits of its illegal conduct, and ensure that no practices remain likely to result in monopolization in the future.⁶³ Second, most argue that, because of the procedural posture of the case, the judgment of the United States in agreeing to the RPFJ as an appropriate resolution of the charges it brought and the case it proved is due little or no deference.⁶⁴ And finally, many argue, again because of the procedural posture of the case, that the District Court is required to apply a more stringent review, and even entitled to fashion its own relief based upon an independent review of the record.⁶⁵ Although the commentators correctly identify the relevant standard of relief set forth by the Court of Appeals, they are incorrect in concluding that the procedural posture of the case eliminates any need for deference to the judgment of the United States or justifies a court-created remedy. In essence, these commentators argue that the Court of Appeals’ mandate precluded the possibility of a negotiated settlement. It did not. The Court of Appeals recognized that even a litigated remedy should be “tailored to fit the . . . drastically altered scope of Microsoft’s liability . . .” *Microsoft*, 253 F.3d at 107. As explained in the U.S. Memorandum, and below in Sections IV through XII, the RPFJ fits that altered scope of liability.

1. The Tunney Act Requires That Entry of the RPFJ Be “In the Public Interest”

54. As noted by the United States in its CIS and by virtually all commentators remarking on the issue, the Tunney Act requires that the Court determine whether entry of the RPFJ is “in the public interest.” 15 U.S.C. 16(e). In making that determination, the Court may consider:

(1) the competitive impact of such judgment, including termination of alleged violations, provisions for enforcement and modification, duration or relief sought, anticipated effects of alternative remedies

actually considered, and any other considerations bearing upon the adequacy of such judgment;

(2) the impact of entry of such judgment upon the public generally and individuals alleging specific injury from the violations set forth in the complaint including consideration of the public benefit, if any, to be derived from a determination of the issues at trial.

Id. (emphasis added). As is apparent from the permissive language of the statute, these factors for consideration are discretionary.⁶⁶

55. In determining whether the RPFJ is in the public interest, the Court may properly consider whether “the remedies [are] so inconsonant with the allegations charged as to fall outside of the ‘reaches of the public interest.’” *United States v. Microsoft Corp.*, 56 F.3d 1448, 1461 (D.C. Cir. 1995) (“*Microsoft I*”) (internal citations omitted). In *Microsoft I*, and again in *Massachusetts School of Law at Andover, Inc. v. United States*, 118 F.3d 776 (D.C. Cir. 1997) (“*MSL*”), the D.C. Circuit explained that this inquiry entails consideration of four specific factors:

The district court must examine the decree in light of the violations charged in the complaint and should withhold approval only [1] if any of the terms appear ambiguous, [2] if the enforcement mechanism is inadequate, [3] if third parties will be positively injured, or [4] if the decree otherwise makes “a mockery of judicial power.” *See [Microsoft I]*, 56 F.3d at 1462.

MSL, 118 F.3d at 783.⁶⁷

56. The requirements of an antitrust remedy are familiar. As the Court of Appeals noted in remanding this case:

A remedies decree in an antitrust case must seek to “unfetter a market from anticompetitive conduct,” *Ford Motor Co. [v. United States]*, 405 U.S. [562,] 577 [(1972)], to “terminate the illegal monopoly, deny to the defendant the fruits of its statutory violation, and ensure that there remain no practices likely to result in monopolization in the future,” *United States v. United Shoe Mach. Corp.*, 391 U.S. 244, 250 . . . (1968); *see also United States v. Grinnell Corp.*, 384 U.S. 563, 577 . . . (1966).

253 F.3d at 103.

57. The Court of Appeals also emphasized, however, that the “[m]ere existence of an exclusionary act does not itself justify full feasible relief against the monopolist to create maximum competition.” *Id.* at 103 (quoting 3 *Antitrust Law* ¶ 650a, at 67). The scope of the remedy must be clearly related to the anticompetitive effects of the illegal conduct. *Microsoft I*, 56 F.3d at 1460 (quoting *International Salt Co.*

⁵⁸ Although Microsoft has agreed to be bound by much of the RPFJ pending its entry (Stipulation ¶ 2 (Nov. 6, 2001)), some important provisions become effective only after entry. *See, e.g.,* RPFJ § IV.B (Technical Committee must be created “[w]ithin 30 days of entry of this Final Judgment”); *id.* § IV.C (Microsoft’s internal compliance program beings “within 30 days of entry”).

⁵⁹ The standard to be applied in this proceeding is discussed in U.S. Memorandum, Part II.

⁶⁰ RealNetworks 5–10; Red Hat 9–10; SBC 21–32; Litan 4–11, 31–42; Sen. Kohl 2; Kegel 3; KDE 1–2; Elhauge 5–6, 10, 13; Economides 4; CFA 2; CompTIA 4–5; CCIA 9–11, 18–41; AAI 2–13; ACT 2–18; SIIA 9–11; WLF 3–4; PFF 1–9; ProComp 1–25; Novell 30–37; AOL 1–9.

⁶¹ WLF 3; CFA 2; Kegel 3; Sen. Kohl 2; KDE 1–2; CompTIA 4–5.

⁶² ProComp 1–25; ACT 2–18; AAI 2–13; CCIA 9–11; Litan 4–11; SBC 21–32.

⁶³ CCIA 9, 34–38; Red Hat 9; ProComp 2, 16–20; Litan 34; AOL 2–8; Kegel 3; SIIA 9–10.

⁶⁴ ProComp 2, 12, 20–23 (no deference); AAI 5–9; CCIA 9–10, 19–33; SBC 30.

⁶⁵ Novell 30–37; RealNetworks 5–10; ProComp 15–23; AOL 4–9; Litan 33–36; SBC 29–32; AAI 4–13; CCIA 19–39.

⁶⁶ S.Rep. No. 93–298, at 6(1973).

⁶⁷ For further discussion of these factors, *see* U.S. Memorandum at 36–42.

v. United States, 332 U.S. 392, 401 (1947)). Although an antitrust conduct remedy is not limited to enjoining precisely the conduct found to be unlawful, e.g., *United States v. Hartford Empire Co. v. United States*, 323 U.S. 386, 409 (1945); AT&T, 522 F. Supp. at 150 n.80, nevertheless “the remedies must be of the “same type or class” as the violations, and the court is not at liberty to enjoin “all future violations of the antitrust laws, however unrelated to the violations found by the court.” *Microsoft I*, 56 F.3d at 1460.⁶⁸

2. The Court Should Grant Deference to the Judgment of the United States

58. Commentors assert that the current procedural posture of the case, after trial and affirmance on appeal, eliminates any need for deference to the judgment of the United States. Commentors urge the Court to undertake an independent review of the record, and even substitute a litigated remedy for that of the RPFJ. Such a result is inconsistent with the purposes and intent of the Tunney Act.

59. As explained in the U.S. Memorandum, the Court’s assessment of the adequacy of the RPFJ must take into account the risks and uncertainties of further litigation that would be required before there could be an adjudicated final judgment, safe from further challenge on appeal, that would remedy the anticompetitive harm attributable to conduct found to violate the Sherman Act. See U.S. Memorandum at 45–46. The Court of Appeals explained in *Microsoft I* that it is “inappropriate for the judge to measure the remedies in the decree as if they were fashioned after trial. Remedies which appear less than vigorous may well reflect an underlying weakness in the government’s case, and for the district court to assume that the allegations in the complaint have been formally made out is quite unwarranted.” *Id.* at 1461.⁶⁹

60. This case does differ from *Microsoft I* in that there have been both findings of fact and conclusions of liability affirmed on appeal. But the difference is one of degree, not kind. Although the Court of Appeals in this case affirmed the District Court’s judgment of liability for monopoly maintenance, it emphasized that neither it, nor the District Court, had so far found “a causal connection between Microsoft’s exclusionary conduct and its

continuing position in the operating systems market,” 253 F.3d at 106–07, sufficient to justify structural relief (although it did not rule out the possibility that the District Court would find such a connection on remand).⁷⁰ Moreover, the Court of Appeals vacated the District Court’s judgment of liability with respect to tying, *id.* at 84 (leaving open the possibility of further litigation on remand), and reversed as to attempted monopolization, *id.* at 80–84; it also limited the scope of the conduct found to constitute illegal monopolization, reversing on 8 of the 20 acts found by the District Court. The remedy ultimately imposed on remand, the Court of Appeals directed, “should be tailored to fit the wrong creating the occasion for the remedy.” *Id.* at 107.

61. In the absence of a settlement, therefore, the United States would face the prospect of extended litigation with respect to the numerous issues related to relief in this case. An appeal likely would follow the conclusion of the proceedings in the District Court. Microsoft also might choose to seek Supreme Court review of the Court of Appeals’ decision affirming its liability for monopolization. See Petition for a Writ of Certiorari, No. 01–236 (listing issues for future petition). Despite the *Findings of Fact and Conclusions of Law*, and despite the Court of Appeals’ affirmance of a number of the holdings, including liability for monopolization, the ultimate outcome of continued litigation is uncertain, and the path of litigation would be both risky and costly in terms of resources that might otherwise be devoted to other antitrust enforcement concerns.⁷¹

62. Thus, although the litigation risks the United States faces here are not

identical to the litigation risks it faces when it negotiates a settlement prior to trial, the teaching of *Microsoft I* remains applicable. The District Court’s evaluation of the RPFJ is properly informed by the public interest in a certain and timely remedy for Microsoft’s unlawful conduct and must take account of the uncertainties and risks of further litigation, an inquiry that properly respects the realistic choices the United States faced in deciding to settle the case on the negotiated terms of the RPFJ.

63. Moreover, in making its determination, the District Court properly accords significant weight to the United States’ predictive judgments as to the efficacy of remedial provisions. Indeed, such deference is proper even outside the consent decree context. See *Ford Motor Co. v. United States*, 405 U.S. 562, 575 (1972) (“once the Government has successfully borne the considerable burden of establishing a violation of law, all doubts as to the remedy are to be resolved in its favor”) (quoting *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 334 (1961)). Similarly, it is proper to defer to the United States as representative of the public interest when the parties are requesting entry of an agreed-upon judgment.⁷²

64. As the Court of Appeals has explained, the degree of deference the trial court gives to “the government’s predictions as to the effect of the proposed remedies” in a Tunney Act proceeding may vary with the extent of the court’s familiarity with the market and other factors. *Microsoft I*, 56 F.3d at 1461. But, as the Court of Appeals also emphasized, even a court that has extensive relevant expertise should not lightly reject the government’s predictions. For example, in the case of the AT&T decree—“a decree the oversight of which had been the business of a district judge for several years,” *Microsoft I* at 1460—the Court of Appeals instructed that the district court should not reject an agreed-upon modification of the decree unless the court had “‘exceptional confidence that adverse antitrust consequences [would] result—perhaps akin to the confidence that would justify a court in overturning the predictive judgments of an administrative agency.’” *Id.* (quoting *United States v. Western Elec. Co.*, 993 F.2d 1572, 1577 (D.C. Cir. 1993)). Indeed, if courts do not give appropriate deference to the United States’ views,

⁷⁰ Among the goals of an antitrust decree are “terminat[ing] the illegal monopoly” and “deny[ing] to the defendant the fruits of its statutory violation.” *Microsoft*, 253 F.3d at 103 (internal quotation omitted). But plaintiffs never alleged, and neither the District Court nor the Court of Appeals found, that Microsoft *acquired* its monopoly unlawfully. See *id.* at 58 (Microsoft “violated § 2 by engaging in a variety of exclusionary acts . . . to maintain its monopoly”); see also *Microsoft I*, 56 F.3d at 1452. Thus, whether, and to what extent, Microsoft now has an “illegal monopoly” depends on whether its unlawful conduct increased or extended Microsoft’s monopoly—that is, whether the fruits of its statutory violations included increments to the magnitude or duration of its market power. Again, neither the District Court nor the Court of Appeals found this direct causal connection between the conduct and the continuance of the monopoly.

⁷¹ See Note, *The Scope of Judicial Review of Consent Decrees under the Antitrust Procedures and Penalties Act of 1974*, 82 Mich. L. Rev. 153, 175 n.143 (1974) (“The legislative history of the [Tunney Act] should make the courts sensitive to the efficient allocation of the Department’s resources in making their public interest determinations.”).

⁷² See, e.g., *United States v. Paramount Pictures, Inc.*, 334 U.S. 131, 177 (1948); *United States v. Borden Corp.*, 347 U.S. 514, 518 (1954); *United States v. Bechtel Corp.*, 648 F.2d 660, 666 (9th Cir. 1981).

⁶⁸ Nor may relief in a civil antitrust case be punitive. See page 15 & n.37 above.

⁶⁹ Congress intended that the statutory “public interest” concept encompass “compromises made for non-substantive reasons inherent in the process of settling cases through the consent decree procedure.” House Report at 12.

Tunney Act proceedings will become equivalent to the proceedings that lead to adjudicated judgments with adjudicated remedies.

65. Commentors are also incorrect in their assertion that the procedural posture of the case requires the District Court to fashion and impose an adjudicated judgment. The District Court's role in making this public interest determination differs from its role in formulating an adjudicated judgment. Because the District Court "is evaluating a settlement, it is not as free to exercise its discretion in fashioning a remedy," *AT&T*, 552 F. Supp. at 151, as it would be in a case litigated to an adjudicated judgment. The District Court is not "empowered to reject [the remedies sought] merely because [it] believe[s] other remedies [are] preferable." *Microsoft I*, 56 F.3d at 1460. In this procedural setting, the District Court's "function is not to determine whether the resulting array of rights and liabilities 'is the one that will best serve society,' but only to confirm that the resulting settlement is "'within the reaches of the public interest.'" *Id.* (quoting *United States v. Western Elec. Co.*, 990 F.2d 283, 309 (D.C. Cir. 1990) ("*Triennial Review Opinion*") (emphasis in original), in turn quoting *United States v. Bechtel Corp.*, 648 F.2d 660, 666 (9th Cir. 1981), in turn quoting *United States v. Gillette Co.*, 406 F. Supp. 713, 716 (D. Mass. 1975)).

66. This standard reflects not only the proper role of a court of equity asked to lend its authority to the parties' agreement, but also the critical role that consent decrees play in effective public antitrust enforcement. See Senate Report at 5 ("the consent decree is of crucial importance as an enforcement tool, since it permits the allocation of resources elsewhere"); 119 Cong. Rec. 24,600 (1973) (Statement of Sen. Gurney) (Tunney Act "is designed to enhance the value and effectiveness of the consent decree as a tool of public policy"). A consent decree, such as the RPFJ, is the product of negotiation. The parties weigh the benefits of prompt and certain resolution of the case against the possibility that continued litigation might improve their respective positions. Settlements potentially offer the public the benefits of more timely and certain relief, as well as significant savings in judicial and prosecutorial resources. But if courts refused to enter any consent decree that did not match precisely the relief the court would have imposed in the absence of a settlement, "defendants would have no incentive to consent to judgment and this element of compromise would be destroyed. The consent decree would thus as a practical

matter be eliminated as an antitrust enforcement tool, despite Congress' directive that it be preserved." *AT&T*, 552 F. Supp. at 151.

67. Thus, even in the *AT&T* case, a case of unparalleled public importance in which the trial court had unusual familiarity with both the evidence and the legal arguments of the parties, see *id.*, the court determined to approve the parties' settlement "[i]f the [proposed] decree meets the requirements for an antitrust remedy." *Id.* at 153. The court made clear that it intended to follow that standard whether or not the proposed decree corresponded to the decree the court itself would have imposed had the parties pushed forward to an adjudicated judgment. See *id.* at 166 n.147 (noting that if the case "were to proceed to final judgment and liability were found, the Court might determine that [certain measures not part of the proposed decree] are appropriate remedies, either as alternatives to the divestiture of the Operating Companies or in addition to such divestiture").

E. Microsoft's Compliance With Section 16(g)

68. Several comments question whether Microsoft made adequate disclosures under 15 U.S.C. 16(g).⁷³ At the February 8, 2002, Status Conference, the Court directed Microsoft to brief the issue of its compliance with Section 16(g), and expressed its assumption that this issue was one that "the government isn't necessarily going to be commenting on, but it is something that is [Microsoft's] responsibility." ⁷⁴ The United States therefore supplies the following information concerning the purpose of the disclosures required pursuant to Section 16(g), but does not respond to the substance of the comments that question Microsoft's compliance with the requirements of Section 16(g).

69. The Tunney Act treats disclosure requirements intended to inform public comment regarding a proposed consent judgment entirely separately from the other disclosure requirements set forth in the Act. To facilitate public comment on a proposed consent judgment in a government civil antitrust case, the Tunney Act provides, in a single subsection, that the proposed decree itself must be published in the **Federal Register**, along with a CIS, which the United States must furnish to any person requesting it. 15 U.S.C. 16(b). In addition, that same subsection requires the United States to file in the Tunney

Act district court, and any other district court the Tunney Act court designates, copies of the proposed decree and "any other materials and documents which the United States considered determinative in formulating such proposal." *Id.* But the Tunney Act does not depend solely on the **Federal Register** to inform the public. The next subsection, 15 U.S.C. 16(c), requires the United States to publish, repeatedly, summaries of the proposal and the CIS, together with a list of the determinative documents made available for "meaningful public comment," in general circulation newspapers.

70. By contrast, the lobbying provision at issue here, Section 16(g), merely requires *defendants* in antitrust cases to file their disclosure statements with the Tunney Act court—there are no requirements of public notice, **Federal Register** publication, newspaper summaries, or distribution to other district courts. Moreover, the statutory provisions addressing disclosure of information supporting informed public comment (Sections 16(b), (c)), appear immediately before the provisions dealing with consideration of, and response to, public comment (Section 16(d)) and the court's public interest determination (Sections 16(e), (f)). The lobbying provision comes *after* all of those Sections. The statutory structure thus makes clear the different purposes of the two different kinds of disclosure provisions.⁷⁵ Thus, even if Microsoft failed to satisfy the requirements of Section 16(g), that would not provide any basis to begin the comment period anew and further delay entry of the RPFJ.⁷⁶

III. Definitions

A. Definition of "ISV" (RPFJ § VI.I)

71. Several comments address Section VI.I, which defines "ISV" as "an entity other than Microsoft that is engaged in the development or marketing of software products." All of the comments concern the breadth of the definition.

⁷⁵ Although the statutory language is unambiguous, legislative history also bears out the distinction. The Senate Report notes that the "bill seeks to encourage additional comment and response by providing more adequate notice to the public," S. Rep. No. 93-298 at 5, and goes on to describe the provision of information to the public. As in the Tunney Act, the Report's description of the lobbying provision is separated from its treatment of the provision of information to the public by another topic entirely, the court's public interest determination. See *id.* at 6-7. The House Report is to the same effect. See H.R. Rep. No. 93-1463 at 6-7. (information provided to public through **Federal Register** and newspapers; *id.* at 9 (lobbying disclosures)).

⁷⁶ For a fuller discussion, see Br. Dismiss AAI at 24-28.

⁷³ Relpromax 21-23; CCC 3; CCIA 26-32.

⁷⁴ Tr. 2/8/02 at 16-17.

72. Several commentors misread the definition, contending that “ISV” inappropriately covers only companies creating software that runs on Windows Operating System Products.⁷⁷ The definition shows on its face that this concern is misplaced: any “software product” is covered, whether or not it runs on Windows.

73. Several commentors suggest expanding the definition of “ISV” explicitly to include developers of particular categories of products. One commentor worries that Microsoft could construe the definition to exclude developers or marketers of non-Microsoft operating systems, and suggests that the definition be modified to include them explicitly.⁷⁸ Another worries that the definition does not clearly encompass developers of software products designed to run on new versions of Windows or on other next-generation devices, and that it excludes vendors of competing servers.⁷⁹ These concerns are misplaced and, therefore, the proposed modifications are unnecessary. The RPFJ defines “ISV” to include developers or marketers of “software products,” and that very broad category of products unambiguously includes operating systems (including server operating systems), operating system products (including server operating system products), and software designed to run on any platform on any device.

74. Other commentors express concern that individuals, particularly individual developers writing and trading code within the “open source” community, might not qualify as “entities” and so might not qualify as “ISVs” under Definition VI.I.⁸⁰ The RPFJ, however, sets no minimum size or organizational standard for an “entity.” Any individual or group of individuals, whether incorporated or not, that otherwise meets the definition of “ISV” is considered to be an ISV within the meaning of the RPFJ.

B. “Microsoft Middleware” (RPFJ § VI.I)

75. Many commentors criticize the RPFJ definition of Microsoft Middleware. Occasionally, a commentor simply fails to realize which middleware definition, Microsoft Middleware Product or Microsoft Middleware, is used in a given section.⁸¹ To review, Microsoft Middleware Product describes functionality and products, as an end

user might perceive them. This definition is used in Sections III.C and III.H, as well as indirectly, via the Microsoft Platform Software definition, in Sections III.A, III.F and III.G.

76. In contrast, the Microsoft Middleware definition describes software code, and is only used in Sections III.D and III.G. Most commentors focus on its use in Section III.D concerning API disclosure. The reason Microsoft Middleware is directed at software code and not functionality is that it is difficult to take any given piece of functionality and identify exactly which pieces of software code correspond to that functionality. For instance, a word processor displays text on a screen, and that is a functionality that the end user associates with the word processor. The software code that draws characters on the screen, however, is driven largely by code that many would consider part of the operating system. The word processor uses some of its own software code and some of the operating systems services to make the functionality appear to the user. Therefore, to avoid confusion and disagreements over which software code corresponded to which functionality, the United States designed a software code-based definition for use in Section III.D.

77. In response to comments, two of the specific requirements of the Microsoft Middleware definition have been changed in the SRPFJ to more clearly reflect the parties’ intent. Each requirement and any associated modifications are discussed individually below. For reference, the complete revised definition is as follows:

RPFJ Section VI.J. “Microsoft Middleware” means software code that

1. Microsoft distributes separately from a Windows Operating System Product to update that Windows Operating System Product;
2. is Trademarked or is marketed by Microsoft as a major version of any Microsoft Middleware Product defined in Section VI.K.1; and
3. provides the same or substantially similar functionality as a Microsoft Middleware Product.

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.

Software code described as part of, and distributed separately to update, a Microsoft Middleware Product shall not be deemed Microsoft Middleware unless identified as a new major version of the Microsoft Middleware Product. A major version shall be identified by a whole number or by a number with just a

single digit to the right of the decimal point.

1. Distributed Separately To Update a Windows Operating System Product

78. Some commentors argue that it is inappropriate for Microsoft Middleware to depend on separate distribution from a Windows Operating System Product.⁸² They argue that there is no logical reason for such a distinction and that requiring separate distribution merely provides another way for Microsoft to avoid its disclosure requirements.

79. The definition requires separate distribution for two reasons. First, there must be a straightforward and enforceable way to determine which software code is implicated. Separate distribution provides a clear line between two segments of code. Moreover, interfaces between pieces of code that have never been distributed separately are more likely to be internal interfaces that are not tested or durable. In contrast, interfaces between separately distributed pieces of code are more often tested and durable, because there is always the risk that the other side of the interface will be a different version than expected. Interfaces that are not tested and durable may be unreliable, potentially resulting in malfunctions.

80. Second, the competitive significance of middleware products such as browsers and media players will be relatively small if they are never distributed in any form separate from a Windows Operating System Product. If Microsoft chooses only to distribute its programs by including them in Windows, then it will not be able to reach the large installed base of Windows machines. Instead, Microsoft will only be able to offer new versions when users choose to upgrade their operating system or buy new computers. Competing middleware products, in contrast, would not be limited to such methods of distribution and might offer many new versions over the course of the two to three year hardware upgrade cycle. Thus, while a competitor might offer three new versions of its program every year, Microsoft only would be able to offer a single version every two to three years. In the past, with programs such as Internet Explorer, Windows Media Player, and Windows Messenger, Microsoft always has offered separate versions available for download.

81. Commentors point to specific products that have never been distributed separately and argue that

⁷⁷ Palm 10; Carroll 2.

⁷⁸ Red Hat 24.

⁷⁹ AOL, Klain, 9–10, 12.

⁸⁰ AAI 38; KDE 16; Wang 1.

⁸¹ Henderson 5–6; Gifford 3.

⁸² CCIA 65; AAI 20–21; ProComp 44; NetAction 12; Novell 9–10; Maddux ¶ 19; Kegel 5, 23; SIIA 18.

they should be included. Several commentators point out that Windows Media Player 8, sometimes referred to as Windows Media Player for Windows XP, is only included in Windows XP and that the interfaces between this player and the operating system will not be disclosed.⁸³ This is correct. However, the interfaces between Windows Media Player 7.1, the latest version available for download or redistribution, will be disclosed. While there may be some unique interfaces that Windows Media Player 8 uses to call on services in Windows XP, the United States is not aware of any such interfaces that are not also in Windows Media Player 7.1. Thus, for example, the API for a digital rights management technology called Secure Audio Path is a key interface used by Windows Media Player 7.1 and thus will be disclosed. Moreover, if Windows Media Player 8 is ever distributed separately in the future, then its interfaces would be disclosed.

82. Other commentators argue that Active Directory, a Microsoft directory service, should be Microsoft Middleware, but it does not qualify because it has never been distributed separately from a Windows Operating System Product.⁸⁴ As this commentator notes, however, directory services "have become competitively critical links between the desktop and network computing."⁸⁵ Accordingly, directory services are most protected under Section III.E, which addresses the licensing of Communications Protocols used natively by Windows Operating System Products to interoperate with Microsoft server operating system products. For instance, if Active Directory software is included natively in Windows XP and that software uses a Communications Protocol to communicate with a Windows 2000 server, then the Communications Protocol must be available for license. Thus, a competing active directory service could license and implement the Communications Protocol and communicate with Windows XP using the same method as Active Directory.

2. Trademarked or a Major Version of Any Microsoft Middleware Product

83. The second requirement for Microsoft Middleware is that the software code either be Trademarked or marketed by Microsoft as a major version of any Microsoft Middleware Product as defined in Section VI.K.1. This is a modification reflected in the SRPFJ that differs from the RPFJ

version, which required that software satisfy the Trademark requirement in order to be considered Microsoft Middleware. The SRPFJ modification means that software can now satisfy this element of the definition by being either (1) Trademarked, or (2) marketed as a major version of any of the named Microsoft Middleware Products as defined in Section VI.K.1 (i.e., Internet Explorer, Microsoft's Java Virtual Machine, etc.).

84. Many commentators argue that the Trademarked requirement is inappropriate, or that at a minimum, many existing Microsoft Middleware Products would not have any corresponding Microsoft Middleware code.⁸⁶ Turning to the latter, several argue that products such as Internet Explorer, Windows Media Player, Microsoft's Java Virtual Machine, and Window Messenger arguably were not Trademarked as that term is defined in the RPFJ, or argue that the Trademarked requirement was not appropriate. The United States does not necessarily agree with any or all of these arguments concerning whether these particular products satisfied the definition of Trademarked. To clarify any issues surrounding the status of these products, however, the Microsoft Middleware definition was modified to include explicitly the software code that is marketed by Microsoft as a major version of any Microsoft Middleware Product under VI.K.1. The limitation in the modified language to a major version of a Microsoft Middleware Product is simply a restatement of the limitation in the last paragraph of the definition, discussed further below, which limits the covered software code to that identified as a major version of a Microsoft Middleware Product. This change should resolve many of the concerns raised. Under the revised definition, each Microsoft Middleware Product discussed by commentators has corresponding Microsoft Middleware.

85. Other commentators argue that inclusion of the Trademarked requirement has no relation to the function of the software code and should not be part of the Microsoft Middleware definition. The requirement that the software code satisfy the Trademarked definition is based on the business reality that Microsoft develops logos and names for marketing the technologies that it wishes developers and consumers to adopt. Software code that is not marketed under a distinctive

logo or a name that satisfies the definition of Trademarked is unlikely to achieve the widespread usage needed for competitive significance.

Additionally, this definition was not intended to capture security patches, minor "bug" fixes, or other small downloads that Microsoft makes available via Windows Update. Limiting the covered software code to that which is Trademarked or marketed as a major version of a Microsoft Middleware Product under Section VI.K.1 ensures that code not comprising a "product," as that term is generally understood by the public, will not be included.

3. Same or Substantially Similar Functionality

86. Some commentators opine that Microsoft Middleware should not be required to have the same or substantially similar functionality as a Microsoft Middleware Product. Microsoft Middleware Products, as defined, include only products distributed with a Windows Operating System Product. Commentors argue that software that comes under some concept of middleware should be included, regardless of whether it is the same or substantially similar to a Microsoft Middleware Product. For instance, some commentators argue that Microsoft Office should be Microsoft Middleware, and the interfaces between Office and a Windows Operating System Product should be disclosed.⁸⁷

87. The focus of the plaintiffs' case was never Internet Explorer or middleware technologies that were only distributed separately; the focus was always on applications that were *both* integrated into Windows and distributed separately. One of the reasons that Microsoft's anticompetitive actions were able to have the effect that they did was that they covered multiple distribution channels. Internet Explorer and Microsoft's Java Virtual Machine were bundled with Windows, and they were included in the "First Wave" contracts with ISVs covering separately distributed products, and they were available for separate download.

88. The disclosure of interfaces between software that is not the same or substantially similar to functionality distributed with a Windows Operating System Product is beyond the scope of the case as it emerged from the Court of Appeals. For example, even assuming *arguendo* that Office has some characteristics that make it middleware, Office has never been integrated into Windows or referred to by Microsoft as

⁸⁶ CFA 93–94; CCIA 65–67; AOL 49–50; AAI 21; ProComp 44–46; Palm 9–10; Novell 10; Maddux ¶ 19; Litan 51; KDE 16; Gifford 3; Sen. Kohl 2–3; Relpromax 14; SBC 36–38; Giannandrea 6; SIIA 27–28.

⁸³ CCIA 65; RealNetworks 12; Maddux ¶ 19.

⁸⁴ Novell 13–16.

⁸⁵ Novel 13.

⁸⁷ Palm 9–10; Kegel 13; SBC 38–39; SIIA 17–20, 38–41, 62–64; Johnson 5.

being part of a Windows Operating System Product. Office is a separate product that is purchased separately.

89. Finally, some commentators argue incorrectly that requiring Microsoft Middleware to have the same or substantially similar functionality as a Microsoft Middleware Product encourages commingling of software code.⁸⁸ Commingling of code, as discussed by the Court of Appeals and the District Court, is “placing code specific to Web browsing in the same files as code that provided operating system functions.” *Microsoft*, 253 F.3d at 65. Products can be distributed with Windows and not have their code commingled with operating system functions. To the contrary, requiring software to be *both* distributed separately and substantially similar to software distributed with Windows encourages the opposite: because the code must be distributed separately, there must be a clear distinction between code that belongs to the Microsoft Middleware and code that belongs to the operating system. If all the code for a Microsoft Middleware Product is commingled into operating system files, then the separately distributed Microsoft Middleware version will be enormous and constitute a redistribution of the operating system. Clearly, such a separate distribution would be unworkable.

4. Includes at Least the Software Code That Controls Most or all of the User Interface

90. The RPFJ included a fourth requirement, that Microsoft Middleware must include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware. This provision now has been clarified in the SRPFJ such that it is no longer the fourth required element, but is a separate paragraph at the end of the definition. This change reflects the fact that the first three requirements are sufficient to define Microsoft Middleware. The now-separate sentence always was intended to be a minimum size or “floor” as to the collection of software code that is included in a particular piece of Microsoft Middleware. This “floor” prevents Microsoft from arbitrarily breaking up into separate pieces the software code of what would otherwise be Microsoft Middleware, thereby omitting from the Microsoft Middleware definition certain critical or significant pieces of code that constitute the Microsoft Middleware. Some commentators read this provision to

mean that Microsoft could create artificially small subsets of code containing only the user interface elements of Microsoft Middleware Products.⁸⁹ Commentors point out that the interfaces between user interface elements and the Windows Operating System Product are unlikely to be competitively significant.⁹⁰ This modification does not substantively change this definition, but instead makes clear that this provision governs the scope of what code must be included in the Microsoft Middleware.

5. Major Updates

91. The last paragraph of Microsoft Middleware discusses software code described as part of, and distributed separately to update, a Microsoft Middleware Product. That code shall be deemed Microsoft Middleware if it is identified by a new major version number, i.e., a whole number (“6.0”) or a by a number with a single digit to the right of the decimal point (“7.1”). Several commentators argue that Microsoft can withhold interfaces simply by updating its products with version numbers such as “7.11” that do not qualify as major versions, and that the major version limitation is inappropriate.⁹¹

92. It was necessary to draw a line to include some code updates as Microsoft Middleware and exclude others. Per standard software engineering practices, Microsoft assigns every change to the code a new version number, and the importance of the change is designated by how far to the right the number is. For instance, a tiny change may be designated by an increase from 5.011 to 5.012; a slightly larger change is designated as going from 5.01 to 5.02, and a major version is designated as 5.1 to 5.2. Although Microsoft maintains these version numbers, they are not always advertised to the public because small changes are not advertised as new, improved, or updated products. Rather, products that are significant upgrades that will be promoted to the public are designated with new major version numbers.

93. The United States does not believe that requiring Microsoft continuously to review small changes to its Microsoft Middleware would yield significant competitive effects that would outweigh the costs to Microsoft. Significantly improved features, including those based on better APIs, are most likely to

be designated by new major version numbers. Microsoft has little reason to develop a new feature based on improved services from the operating system, such as improved speed or better coordination with other operating system functions, and then not promote that feature to developers or consumers. Moreover, should Microsoft Middleware use a new API in an update that is not a new major version, then that API still will be disclosed, at a minimum, when the next new major version is released. The only way for Microsoft to hide an API indefinitely is to never release a new major version, which historically has not happened and is not likely to happen in the future.

C. “Microsoft Middleware Product” (RPFJ § VI.K)

94. A number of commentators address Section VI.K, which defines “Microsoft Middleware Product.” This definition is referenced in Sections III.C (prohibiting Microsoft from imposing certain restrictions on OEM licensees) and III.H (ensuring OEM flexibility in product offerings) and, as subsumed by Section VI.L’s definition of “Microsoft Platform Software,” is also referenced in Sections III.A (prohibiting retaliation against OEMs), III.F (constraining Microsoft’s relationships with ISVs), and III.G (prohibiting certain exclusionary contracts). “Microsoft Middleware Product” means either the functionality provided by one of a set of existing, named products (e.g., Internet Explorer) and their successors or, for products that do not now exist, the functionality that meets several specific conditions.

95. Contrary to the views of several commentators, the definition does not limit Microsoft Middleware Products to a set of products that now exist, and so does not fail to account for future development.⁹² This critique ignores the second part of the definition, which explains what future technology will be considered Microsoft Middleware Products. Similarly, there are no limits in the definition on the kinds of products (in the commentator’s words, “categories of applications”) that may, in the future, be considered Microsoft Middleware Products.⁹³ It thus is inaccurate to state that the Litigating States’ proposed definition (Provision 22(x)) of Microsoft Middleware Product applies to products to be developed in the future and the RPFJ does not.⁹⁴

96. Although the Litigating States’ proposed definition of Microsoft Middleware Product is somewhat

⁸⁸ Novell 10; Palm 10; Maddux ¶ 19; Real Networks 11, 28; SBC 37, 39.

⁸⁹ CCIA 64; Pantin 32; Palm 10; Novell 10–11; Harris 11.

⁹⁰ CCIA 64; Harris 11.

⁹¹ Pantin 12, 32; NetAction 10, 13; Kegel 5; Harris 11; Maddux ¶ 15.

⁹² SBC 38; AOL 49; Henderson 6.

⁹³ SBC 39 n.7.

⁹⁴ SBC 158–59.

broader than the definition in the RPFJ, the United States believes that its definition is clearer and therefore more enforceable. Unlike the Litigating States' list of current products, for example, the RPFJ's list (Section VI.K.1) consists solely of known named products; there is no room to debate, for instance, exactly what "systems and enterprise management software" (Litigating States Provision 22(c)i) is and is not covered.

97. Similarly, the RPFJ's restriction on future products to those that are Trademarked helps clearly to define the set of covered products and reflects the business reality that Microsoft often names and markets the technologies that it wishes developers and consumers to adopt. Microsoft has little incentive to bury its new products inside other applications in order to avoid having it meet the Trademark standard, as one commentator worries.⁹⁵ Some commentators claim that the Trademarked requirement would leave out many Microsoft products currently in the market, but the commentators do not identify any particular product.⁹⁶

98. The Litigating States object that the definition of Microsoft Middleware Product, as it pertains to future products, excludes software that has not been distributed separately from a Windows Operating System Product or that is not similar to a competitor's product.⁹⁷ The nature of their concern is unclear, however, given that the Litigating States' own definition of Microsoft Middleware Product in their own Proposed Final Judgment contains very similar exclusions.⁹⁸

99. Some commentators object to the omission of Microsoft Office from the list of existing products that are Microsoft Middleware Products within the meaning of the RPFJ, pointing to Office's status as middleware and its large market share among office suites.⁹⁹ Others object to the omission of other specific products or technologies, e.g., Microsoft Outlook, MSN Messenger, MSN RunTime, MSN Explorer, the MSN client software, Passport, Microsoft Exchange, Microsoft Visual Studio, Microsoft, Net, and software that synchronizes handheld devices with PCs.¹⁰⁰ The reasons for the omission of these products from the definition vary. Some of these products have never been part of a Windows Operating System Product, but only are installed separately and so logically should not

be included in the list of Microsoft Middleware Products (e.g., Microsoft Office, Outlook, handheld synchronization software, Microsoft Visual Studio, Microsoft Exchange). Others, such as Microsoft .Net, are in fact covered as to the elements that products marketed under the .Net label are among the products named in the definition of Microsoft Middleware Product.¹⁰¹ And some lack the competitive significance of the products that are included in the list of existing Microsoft Middleware Products (e.g., MSN Explorer, MSN Messenger).

100. The definition of Microsoft Middleware Product goes well beyond the Internet browser and Java technologies that, as threats to the Windows operating system against which Microsoft took anticompetitive actions, were at issue in this case. Further, this definition balances the desire to include future middleware products—the character of which no one can accurately predict—with the need for certainty in compliance and enforcement.

D. "Non-Microsoft Middleware" (RPFJ § VI.M)

101. The definition of Non-Microsoft Middleware is one of the most important definitions in the RPFJ, but it received very little criticism by commentators. Non-Microsoft Middleware is the term used most often to describe the products that the decree is intended to protect. Toward that end, it is one of the broadest definitions in the decree.

102. One criticism, which while serious was based on an inadvertent error, points out that due to the definition of API, on which Non-Microsoft Middleware depends, it might be impossible for any Non-Microsoft software to satisfy the definition.¹⁰² These commentators point out that the API definition only includes Microsoft APIs, rendering the other definitions that use the term API nonsensical. This was an inadvertent error in the RPFJ, and it has been corrected in the SRPFJ. The previous definition of API has been inserted directly in Section III.D, which was the only section it was designed to address. A generic definition of API, which is intended to invoke the common usage of the term API, and not to be tied to Microsoft products, has been inserted as definition VI.A. The definition now reads: "API" means application programming interface, including any interface that Microsoft is

obligated to disclose pursuant to III.D." See also Section VII.(A)(2) below.

103. One commentator argues that certain important software categories such as web-based software and digital imaging software are not present in any of the middleware definitions.¹⁰³ This assertion is incorrect, because neither of the Non-Microsoft Middleware definitions use any categories at all; both cover any software functionality that otherwise meets the requirements. Given that these definitions provide the substance of what the decree protects, it would be inappropriate to place any category restrictions, such as digital imaging software, in the definition. In a somewhat similar fashion, one commentator argues that there is no longer any demand for Non-Microsoft Middleware, but bases his argument on browsers, failing to realize that Non-Microsoft Middleware can have any functionality.¹⁰⁴

104. One commentator argues that the definition proposed by the Litigating States or the definition from the IFJ would be preferable, but offers no specific criticisms of Non-Microsoft Middleware.¹⁰⁵ Another commentator suggests that "non-Microsoft software product" be replaced with "non-Microsoft technology" but also states that the definition seems appropriate to define middleware.¹⁰⁶

105. One commentator argues that the definition should not be limited to software that runs on Windows Operating System Products, because that limitation leaves Microsoft free to retaliate against middleware software that runs on other devices, such as servers and handhelds.¹⁰⁷ The intended meaning of this comment is unclear, because the retaliation section of the decree applicable to ISVs and IHVs, Section III.F, does not use the term Non-Microsoft Middleware.

106. Finally, the Non-Microsoft Middleware definition is criticized on the ground that Netscape 1.0 would not have satisfied it, because the earliest version of Netscape did not expose a range of functionality to ISVs through published APIs.¹⁰⁸ Nevertheless, the United States finds this definition completely appropriate, because it is the presence of APIs that allows middleware to threaten the applications barrier to entry. To remove the requirement for APIs from the definition would be to ignore the theory of the

⁹⁵ AOL, Klain 6.

⁹⁶ Palm 10.

⁹⁷ Litigating States, Ex. A 18.

⁹⁸ Litigating States, Ex. B at 34–35.

⁹⁹ SBC 38 n.6; SIIA 18.

¹⁰⁰ AOL 49–50, Klain 13; Palm 9–10; SIIA 19.

¹⁰¹ AOL, Klain 13; Palm 9–10; Kegel 6.

¹⁰² AAI33–34; Giannandrea 7.

¹⁰³ Litigating States, Ex. B 17, 28.

¹⁰⁴ Gifford 8.

¹⁰⁵ SBC 158.

¹⁰⁶ Pantin Comment VI.5, VI.3.

¹⁰⁷ Palm 9.

¹⁰⁸ Giannandrea 7.

case.¹⁰⁹ Moreover, whether or not software has published APIs is completely within the control of the software developer.

E. "Non-Microsoft Middleware Product" (RPFJ § VI.N)

107. Several comments raise issues relating to the definition of Non-Microsoft Middleware Product.¹¹⁰ The majority of these comments relate to subsection (ii) of the definition, which requires that "at least one million copies" of the product have been distributed in the United States within the previous year.¹¹¹ Other commentators complain that the definition does not include web-based software.¹¹² Finally, one commentator questions whether Netscape Navigator would have satisfied the definition of Non-Microsoft Middleware Product because it does not expose Microsoft APIs.¹¹³

108. The RPFJ's provisions apply generally not only to a wide range of currently marketed middleware products, but also to products that have not yet been developed. Certain of these provisions, of course, impose affirmative obligations on Microsoft to take actions vis-a-vis middleware products. To ensure that Microsoft can undertake these obligations in compliance with the RPFJ's provisions (and that the United States can enforce them), the characteristics of what products will be considered middleware in the future must be defined today according to objective criteria. The definition of Non-Microsoft Middleware Product relates and is incorporated into the portion of the definition of Microsoft Middleware Product that sets forth the characteristics that future products must meet to be considered Microsoft Middleware Products.

109. The one-million-copy limitation applies only to the affirmative obligations that Microsoft make public the APIs used in its own middleware products (as set forth in Section III.D), and redesign the operating system to provide a competing middleware product "default" status, i.e., the ability to override automatically Microsoft middleware functions integrated into

the operating system (as set forth in Section H). The limitation strikes the proper balance between (1) the substantial costs associated with such documentation and redesign efforts, which these obligations require and (2) the competitive potential of products with fewer than one million copies distributed. In a nutshell, it prevents Microsoft from having to undertake documentation and redesign work any time an ISV has a concept for a product it decides to call "middleware." In a world of about 625 million PC users and software distribution via downloads and direct mail, distribution of only one million copies, rather than sales, installation or usage, is a relatively minor threshold in the software industry today. Indeed, almost ten years ago the Mosaic browser achieved distribution to over 2 million people in "just a year." Gina Smith, *Inside Silicon Valley, A High-Tech Top 10 Computers & Technology*, San Francisco Examiner, 1995 WL 4901748 (Jan. 1, 1995).

110. Web-based software and web-based services are not explicitly excluded from the definition of Non-Microsoft Middleware Product. Any portion of web-based software or services that runs on a Windows Operating System Product and otherwise meets the requirements of the definition could qualify as a Non-Microsoft Middleware Product. To the extent that any Microsoft software natively implemented in a Windows Operating System Product communicates natively with a Microsoft server operating system product, the Communications Protocols must be available for license pursuant to Section III.E.

111. Finally, the suggestion that Netscape Navigator could not satisfy the definition of Non-Microsoft Middleware Product in the RPFJ, because Navigator does not expose Microsoft APIs, is correct where the erroneous definition of API contained in the RPFJ is applied. Based on comments that correctly identified a flaw in the definition of API, however, the United States and Microsoft have agreed to modify the definition. See Section VII(A)(2) below. Under the new definition of API in the SRPFJ,¹¹⁴ Netscape Navigator would qualify as a Non-Microsoft Middleware Product.

F. "Personal Computer" (RPFJ § VI.Q)

112. A few commentators raise concerns about the RPFJ's definition of

"Personal Computer."¹¹⁵ See RPFJ § VI.Q. This definition is referenced in RPFJ Sections III.A (prohibiting retaliation against OEMs) and III.H (ensuring OEM flexibility in product offerings), and in Definitions VI.H ("IHV"), VI.O ("OEM"), VI.P ("Operating System"), and VI.U ("Windows Operating System Product").

113. One commentator argues that the definitions of "Personal Computer" and "Windows Operating System Product" might, when read together, unintentionally exclude future Microsoft operating systems from the RPFJ's provisions. The commentator expresses concern that the restriction of "Personal Computer" to a computer "configured so that its primary purpose is for use by one person at a time" would, in combination with the restriction of "Windows Operating System Product" to software distributed "for use with Personal Computers," cause future Microsoft operating systems not to be covered by the RPFJ if Microsoft continues its evolution toward operating systems—like Windows XP—that facilitate shared or multiple-person use or that facilitate home networking.¹¹⁶ This concern is unwarranted. What Windows XP allows is for different users of the same computer (e.g., members of the same family) to store individualized settings in the computer and access them through personal passwords. Whether or not a computer is configured primarily to facilitate use by different people at different moments in time is immaterial to whether it is configured primarily to be used by one person at a given moment in time—the relevant criterion for its designation as a Personal Computer in the RPFJ.

114. Several commentators question the exclusion of machines made by Apple Computer from the definition of "Personal Computer."¹¹⁷ Apple's machines do not contain "Intel x86 compatible (or successor) microprocessors," and so do not fall within the meaning of the definition. Indeed, Apple computers were expressly excluded from the relevant market in which Microsoft was found to be a monopolist. See *Microsoft*, 253 F.3d at 52. The sole conduct that the United States alleged, and the Court of Appeals found, to be unlawful relating to Apple computers was the exclusive dealing arrangement that Microsoft imposed on Apple. See *id.* at 74. Section III.G.1 of

¹⁰⁹ Stockton 2 (argues that middleware has very little to do with exposing APIs).

¹¹⁰ Thomas 5–6; Sen. Kohl 2; Palm 9; SBC 40–41, 159; ProComp 65–66; AOL 50; AOL, Klain 13–14; PFF 21; Litigating States, Ex. A 17–18; CCIA 85; Litan 50; RealNetworks 13–14; AAI 34; Giannandrea 7.

¹¹¹ Thomas 5–6; Sen. Kohl 2; Palm 9; SBC 40–41, 159; ProComp 65–66; AOL 50; AOL, Klain 13–14; PFF 21; Litigating States, Ex. A 17–18; CCIA 85; Litan 50; RealNetworks 13–14.

¹¹² Litigating States, Ex. A 18; AOL 50; AOL, Klain 14.

¹¹³ AAI 34.

¹¹⁴ Definition VI.A in the SRPFJ now reads: "API" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D."

¹¹⁵ Clapes 22; Litigating States 35 (offering own definition); ProComp B-2 (offering own definition).

¹¹⁶ SBC 43, n.10.

¹¹⁷ Maddux ¶ 58; Giannandrea 7.

the RPFJ fully addresses this conduct by prohibiting such exclusive arrangements with certain entities, including ISVs—a category that unquestionably includes Apple. Modifying the definition of Personal Computer to include Apple computers would improperly expand the scope of the RPFJ beyond the liability findings in this case.

115. Other commentors raise concern about the final sentence in Section VI.Q,¹¹⁸ which reads: “Servers, television set top boxes, handheld computers, game consoles, telephones, pagers, and personal digital assistants are examples of products that are not Personal Computers within the meaning of this definition.” One commentor appears to suggest that any such devices for which Microsoft eventually offers a version of a Windows Operating System Product should be considered Personal Computers for purposes of the RPFJ.¹¹⁹ The United States disagrees with the commentors’ views that any change to expand application of the RPFJ to software written for, for example, telephones and pagers, is justified by the Court of Appeals’ decision in this case, which is limited to the illegal maintenance by Microsoft of its monopoly in operating systems for Intel-compatible PCs.¹²⁰ Moreover, such a change would be inconsistent with the intent of the RPFJ to identify Personal Computers with clarity because it would create unmanageable circularity: a Personal Computer would be a machine for which a Windows Operating System Product is available, and a Windows Operating System Product would be a product designed for use with a Personal Computer.

G. “Trademarked” (RPFJ § VI.T)

116. A number of commentors address the scope of the definition of “Trademarked” in the RPFJ.¹²¹ Most of these commentors suggest that the definition is too broad and would permit Microsoft to evade its disclosure obligations under the RPFJ by manipulating its use of trademarks.¹²² Several commentors complain that basing the determination of whether a product is either Microsoft Middleware or a Microsoft Middleware Product on whether the product has been

Trademarked is inappropriate because it permits Microsoft to manipulate the application of the middleware definitions to its products.¹²³

117. The definition of Trademarked is designed to ensure that the Microsoft Middleware and Microsoft Middleware Products that Microsoft distributes (either for free or for sale) to the market as commercial products are covered by the RPFJ. Thus, the definition of Trademarked correctly describes the manner in which businesses typically identify the source of the products that they distribute in commerce, while seeking to carve out from the definition products, such as “bug” fixes, that might be distributed under the Microsoft® or the Windows® names but that are not of commercial significance.

118. Several commentors argue that the exception for generic or descriptive terms contained in the Trademarked definition is a significant loophole that will permit Microsoft to exempt many products from coverage by the RPFJ.¹²⁴ The exception for generic and descriptive terms, however, simply reflects the reality that products distributed in commerce under such names may not be trademarked unless the names develop secondary meaning. Under the Trademarked definition, Microsoft simply announces in advance that it will not claim such terms as trademarks and, therefore, that such terms never will gain secondary meaning. It is for precisely this reason that any product distributed in commerce under, or identified by, marks that consist of any combination of generic or descriptive terms and a distinctive logo or other stylized presentation are not exempted from coverage as Trademarked, because such marks are inherently distinctive.

119. At least one commentor suggests that the portion of this definition relating to Microsoft’s disclaimer of certain trademarks or service marks, and its abandonment of any rights to such trademarks or service marks in the future, conceivably operates to remove automatically trademark protection from marks that Microsoft already has registered but that also fall within this description.¹²⁵ But this portion of the

definition of Trademarked does not operate in that manner. Instead, this clause is designed to ensure that, to the extent that Microsoft distributes a product in commerce under generic or descriptive terms or generic or descriptive terms in combination with either the Microsoft® or the Windows® name and claims on that basis that such product does not fall within the definition of Microsoft Middleware or Microsoft Middleware Product, it will be unable to claim trademark protection for such marks in perpetuity.

H. “Windows Operating System Product” (RPFJ § VI.U)

120. Definition U defines “Windows Operating System Product” to mean “the software code . . . distributed commercially by Microsoft for use with Personal Computers as Windows 2000 Professional, Windows XP Home, Windows XP Professional, and successors to the foregoing. . . .” In general terms, the term refers to Microsoft’s line of “desktop” operating systems, as opposed to its server or other operating systems. Windows Operating System Product applies to software marketed under the listed names and anything marketed as their successors, regardless of how that software code is distributed, whether the software code is installed all at once or in pieces, or whether different license(s) apply.

1. Microsoft’s Discretion

121. Various comments address the final sentence of Definition U, which reads: “The software code that comprises a Windows Operating System Product shall be determined by Microsoft in its sole discretion.” Some of the comments assert, incorrectly, that permitting Microsoft the discretion to determine what package of software is labeled as a “Windows Operating System Product” for purposes of the RPFJ will allow Microsoft to re-label as part of the “Windows Operating System Product” code that would otherwise be middleware and thereby avoid having that code constitute “Microsoft Middleware” or provide the functionality of a “Microsoft Middleware Product” under the RPFJ.¹²⁶ Microsoft could, these commentors hypothesize, essentially “decide for purposes of the decree obligations where the OS stops and where middleware begins,”¹²⁷ and thereby evade the decree’s technical

¹¹⁸ Palm 8–9, 14–15

¹¹⁹ Pantin 34.

¹²⁰ Maddux ¶ 58; Pantin 34; Alexander (unpaginated).

¹²¹ KDE 15–16; Litan 51; ProComp 44–45; CCIA 65–67; SBC 38 n.5; Pantin 36; Giannandrea 6.

¹²² For a discussion of issues relating to the intersection of the definition of Trademarked with the definitions of Microsoft Middleware and Microsoft Middleware Product, see Sections III(B) and III(C) above.

¹²³ ProComp 44–45; CCIA 65–67; Pantin 36; Giannandrea 6.

¹²⁴ ProComp 44–45; KDE 15–16; CCIA 65–67; SBC 38 n.5.

¹²⁵ See CCIA, at 66–67 (“Indeed, Microsoft could plausibly argue that the Windows Media® mark does not come within the ‘Trademarked’ definition as it is, since even that mark consist of no more than the Windows® mark in combination with the generic term ‘media.’ RPFJ § VI(T) may therefore embody Microsoft’s disclaim[er of] any trademark rights in such descriptive or generic terms apart from the Microsoft® or Windows® trademarks.”).

¹²⁶ AOL 20 n.19; CCIA 53; Harris 12; KDE 12; Litan 43–44; ProComp 7; SBC 42; SIIA 26; TRAC 8.

¹²⁷ CCIA 53.

provisions, including the disclosure provisions of Section III.D¹²⁸ or the removal provisions of Section III.H.

122. These comments are incorrect. Microsoft's discretion under Definition U as to its packaging decisions (i.e., what it chooses to ship labeled as "Windows") does not give it the ability to exclude software code from the application of any other relevant definition of the RPFJ. Thus, nothing in Definition U alters the fact that, under the RPFJ, software code that Microsoft ships labeled as "Windows" can also constitute "Microsoft Middleware" or a "Microsoft Middleware Product." So long as software code or the functionality it provides meets the requirements of any other definition(s) in the RPFJ, Microsoft's "discretion" under Definition U to call it part of a Windows Operating System Product will not change the result.¹²⁹ Thus, for example, Internet Explorer is both a Microsoft Middleware Product and part of a Windows Operating System Product.

123. A number of commentators also assert that the final sentence of Definition U might be read to transform what otherwise would be two separate products for antitrust purposes into one, or somehow to immunize Microsoft from potential liability for illegal tying.¹³⁰ Such a reading is untenable. Nothing in this provision, or in the RPFJ as a whole, purports to, or could, alter the application of the antitrust laws to Microsoft's conduct or its products. In particular, the RPFJ does not grant Microsoft any new rights or any immunity under the antitrust laws with respect to otherwise illegal tying or product integration. Similarly, Microsoft's decision to distribute certain software code as part of a Windows Operating System Product for purposes of this definition does not in any way affect the status or characterization of such code under the antitrust laws or the application of those laws to such code—e.g., whether software Microsoft says is part of the package it distributes as its "Windows Operating System Product" is or is not a separate "product" for antitrust purposes.

2. Prior Windows Versions

124. A few commentators¹³¹ suggest that Definition U also should include—in addition to the software code Microsoft distributes as Windows 2000 Professional, Windows XP Home and Professional, and their successors—prior versions of Windows, including Windows 9x (Windows 95, Windows 98, Windows 98 Second Edition, and Windows ME) and Windows NT 4.0. These Microsoft operating systems were not included in the RPFJ's definition of Windows Operating System Product because their current commercial and competitive significance is significantly more limited than the operating systems included in the definition. For example, Windows 95, as its name suggests, was first shipped by Microsoft some seven years ago and is no longer actively distributed by Microsoft, while Windows 98 and 98 Second Edition will soon enter a phase of restricted availability.¹³² Windows Millennium Edition (ME), though much more recent, has enjoyed only limited success and already has been supplanted as Microsoft's primary OS by Windows 2000 and Windows XP, both of which are covered by Definition U.

125. The OEM-related provisions of the RPFJ, including Sections III.A, III.B, III.C, and III.H, apply primarily to OEMs' ongoing shipments of Microsoft operating systems with their new PCs, not to the installed base, and the great majority of those shipments today and going forward will be Windows 2000, Windows XP, and successors. Further, the provisions of Sections III.D and III.H, which require certain technical or design changes by Microsoft to its Windows Operating System Products, are relevant largely to OEM and consumer choices regarding operating systems that will be shipped under the RPFJ, rather than the installed base of operating systems that have already been distributed. Finally, the disclosure provisions of Section III.D are likely to have the greatest competitive significance for Windows 2000 and Windows XP and their successors, because those operating systems represent the versions of Windows to which the great majority of developers are likely to write middleware or

applications. Going forward, developers are unlikely to write middleware or applications to any significant degree to the older, 9x operating systems, because those versions are built on a different code base than that underlying Windows 2000, Windows XP, and future versions of Windows.

3. Operating Systems for Other Devices

126. Finally, a few commentators suggest that Definition U should be broadened to include operating systems for non-desktop PCs and non-PC devices, such as tablet PCs and handheld devices,¹³³ and even operating systems used in "an extensive set of devices," most with little or no similarity to PCs, including, among others, smart phones, digital cameras, retail point of sale devices, automobile computing systems, industrial control devices, and smart cards.¹³⁴

127. There is no basis in the Court of Appeals' opinion for such a sweeping definition and the sweeping scope of coverage of the RPFJ that would follow from it. Plaintiffs' case focused on Microsoft's anticompetitive use of its PC operating system monopoly to thwart emerging middleware threats to the applications barrier to entry into the PC OS market that protected that monopoly. The Court of Appeals affirmed the District Court's finding that Microsoft possessed a monopoly in a market for PC operating systems, and that it engaged in a variety of illegal actions to maintain that monopoly. Extending, as these commentators urge, each of the provisions of the RPFJ to a wide variety of non-PC devices—all of them outside of the relevant market proved at trial and upheld on appeal—is unwarranted and unrelated to any proper remedial goal in this case.

IV. OEM Provisions

A. Overreliance on OEMs

128. Several commentators suggest that the RPFJ burdens OEMs with the responsibility of injecting competition into the operating system market, a burden that, in the view of these commentators, the OEMs are not financially or technically capable of bearing. Under this view, the low margins and fierce price competition in the OEM business will deter OEMs from undertaking the costs and risks of exercising their new flexibility, guaranteed by RPFJ Section III.H, to replace access to Microsoft Middleware Products with access to Non-Microsoft

¹²⁸ Litan 9, 43; RealNetworks 11; SIIA 25–27.

¹²⁹ Indeed, this sentence in Definition U merely confirms what Microsoft already had the power to do—label the package of what it calls its own operating system products. The sentence does not narrow or alter the operative provisions of the RPFJ; those provisions principally rely on other definitions, such as Microsoft Middleware Product, regardless of how Microsoft labels its operating system.

¹³⁰ AAI 29; CCIA 53; RealNetworks 11.

¹³¹ Giannandrea 1–2; NetAction 2, 6–8; Pantin 36.

¹³² Microsoft's product website indicates that Windows 95 was designated as being in the "Non-Supported phase" (where licenses may no longer be available and support is limited) on November 30, 2001; Windows 98, Windows 98 SE, and Windows 4.0 will all enter the "Extended" phase (where licenses may no longer be available to consumers and support is somewhat limited) on June 30, 2002. See <<http://www.microsoft.com/windows/lifecycleconsumer.asp>>.

¹³³ Kegel 6; SBC 42–43.

¹³⁴ SBC 43.

Middleware Products.¹³⁵ To correct this perceived problem in the RPFJ, one commentator proposes to require Microsoft to license the binary code of its Windows Operating Systems Products to ISVs and system integrators at the lowest license fee that Microsoft charges to any OEM or other customer; the ISVs or system integrators would be allowed to repackage Windows with non-Microsoft middleware and applications and license the new package to interested OEMs or other consumers.¹³⁶

129. The argument that competitive pressures constrain OEMs, and so will make them unwilling to load non-Microsoft middleware, ignores the fact that the OEMs will respond to competitive pressures in choosing what software to offer consumers. The low margins and fierce competition in the OEM industry make OEMs more sensitive to consumer preferences, not less. If an OEM believes it can attract more customers by replacing a Microsoft product with a non-Microsoft product, it will do so; if not, it will not. And, indeed, this is precisely the way that a market should work. Thus, the success of the RPFJ in ensuring competitive conditions should not be judged by which choices OEMs make; rather it should be judged by whether OEMs have the opportunity to make those choices, free from contractual restrictions and fear of retaliation.

130. Similarly, the likely competitive impact of the RPFJ cannot be evaluated by looking at how OEMs have responded to the limited freedom to replace Microsoft's desktop icons in Windows XP that Microsoft voluntarily offered to OEMs in a letter dated July 11, 2001. Several commentators leap from the observation that no OEM has so far chosen to remove Internet Explorer from the desktop to the assertion that therefore the RPFJ's provisions permitting the removal of end-user access to Microsoft Middleware Products will have no competitive effect.¹³⁷

131. Such a leap is unwarranted for several reasons. *First*, the RPFJ will grant OEMs significantly greater flexibility to customize Windows compared to Microsoft's voluntary offer. An OEM's "experience" under Microsoft's July 11 letter does not equate to experience under the RPFJ. The United States believes that it is quite possible that OEMs will choose to

take advantage of the RPFJ's flexibility even if they have not taken advantage of the very limited flexibility Microsoft has offered them so far. In fact, at least one OEM recently showed that it will replace Microsoft middleware when it believes other options are more profitable: Compaq announced, on December 12, 2001, that its main consumer line of PCs will ship with RealNetworks' RealOne Player, rather than Microsoft's Windows Media Player, set as the default media player.¹³⁸ *Second*, other OEMs may have been reluctant to start customizing their systems until a final judgment is in place and they know the precise contours of their options. *Third*, as explained above, even if an OEM chooses not to replace Microsoft products with non-Microsoft products, that does not detract from the value of providing the OEM with the flexibility to do so. The RPFJ is intended to protect the competitive process, not to impose particular competitive outcomes.

132. More broadly, the emphasis in the RPFJ on provisions to free OEMs' choices is entirely appropriate, given their importance in the case. The Court of Appeals found that OEM preinstallation was "one of the two most cost-effective methods by far" of distributing browsers, and that Microsoft used various license restrictions on OEMs to "prevent[] OEMs from taking actions that could increase rivals' share of usage." *Microsoft*, 253 F.3d at 60, 62. The RPFJ's provisions reflect that preventing Microsoft from defeating future middleware threats through restrictions and pressure on the OEM channel is essential to ensuring that there are no practices likely to result in monopolization in the future.

B. Non-Retaliation (RPFJ § III.A)

133. Section III.A of the RPFJ prohibits a broad range of retaliatory conduct by Microsoft. Specifically, Microsoft may not retaliate against an OEM based upon the OEM's contemplated or actual decision to support certain non-Microsoft software. This section assures OEMs the freedom to make decisions about middleware or other operating systems without fear of reprisal.

134. Commentors express several concerns about Section III.A.¹³⁹

Although some commentors congratulate the United States for provisions that are procompetitive, represent real benefits to consumers, and take the club out of Microsoft's hand,¹⁴⁰ others believe that this section is not broad enough. Some commentors propose, for example, that the section be expanded to cover: (1) all software, including Microsoft Office;¹⁴¹ (2) entities other than OEMs;¹⁴² (3) threats of retaliation;¹⁴³ (4) all forms of retaliation;¹⁴⁴ (5) retaliation for any lawful acts undertaken by an OEM;¹⁴⁵ (6) existing forms of non-monetary consideration and all monetary consideration;¹⁴⁶ and (7) shipping PCs without an operating system.¹⁴⁷ One commentator seeks to eliminate from Section III.A Microsoft's ability to enforce its intellectual property rights through patent infringement suits.¹⁴⁸ Commentors also believe that the Section does not protect OEMs from arbitrary termination of their Windows licenses.¹⁴⁹ Commentors further claim that the standard contained in Section III.A. of subjective, actual knowledge is too hard to meet,¹⁵⁰ and that Microsoft's ability to offer Consideration is too broad.¹⁵¹ Finally, some commentors object to the RPFJ's failure to define "retaliation."¹⁵²

1. Section III.A Is Sufficiently Broad

135. Section III.A is designed to prevent Microsoft from undertaking actions against OEMs that have the purpose and effect of impairing an OEM's ability freely to choose to distribute and support middleware that may threaten Microsoft's operating system monopoly.¹⁵³ See also CIS at 25.

Furman 31–32; AOL 34–38; AOL, Klain 2–3; Nader/Love 1–6; Maddux ¶¶ 2–4; Sen. Kohl 4; Lococo 1.

¹⁴⁰ Nader/Love 2; CompTIA 5.

¹⁴¹ SBC 97; Sen. Kohl 3–4; Nader/Love 2; AOL, Klain 2; Pantin 4–7; ProComp 59; PFF 19; AAI 31–33.

¹⁴² SBC 95–96, 99; Schulken 1; McBride 1 (should apply to Xbox).

¹⁴³ Palm 14; Red Hat 22–23; ACT 27.

¹⁴⁴ Sen. Kohl 4; Pantin 4–7; ProComp 59; CFA 88–89; Young 1.

¹⁴⁵ Pantin 6–7.

¹⁴⁶ RealNetworks 24–25; AOL, Klain 3.

¹⁴⁷ Pantin 4–7; Harris 4; Alexander 2; Godshall 1 (shipping PCs with a single non-Windows operating system); Miller 2; Hafermalz 1; Scala 1; Schulze 2; Peterson 3; Burke 2.

¹⁴⁸ Red Hat 11–13, 16–18, 22–23.

¹⁴⁹ AOL, Klain 3; CCIA 85–86; Pantin 6–7; Harris 4.

¹⁵⁰ SBC 97; ProComp 59; KDE 13.

¹⁵¹ Maddux ¶ 5; AOL, Klain 3.

¹⁵² SBC 96; Red Hat 16–17.

¹⁵³ Levy 1 (settlement adequate). This would include linking the price or terms of Office to the promotion of rival middleware. Doing so would represent an alteration in Microsoft's commercial relationship with that OEM because of that OEM's promotion of middleware.

¹³⁵ ProComp 56–57; CCIA 58–59; CCIA, Stiglitz & Furman 32–33; SIIA 56–60.

¹³⁶ SIIA 56–60.

¹³⁷ SIIA 16; CCIA 54–55; AOL 15–16; ProComp 60.

¹³⁸ See Compaq Press Release, Dec. 12, 2001, <http://www.compaq.com/newsroom/pr/2001/pr2001121204.html>.

¹³⁹ RealNetworks 24–25; AAI 25–34; SBC 91–100; Harris 4; Bast 2–3; Thomas 2–3; Red Hat 11–13, 16–18, 22–23; Alexander 2; KDE 13–14; CFA 88–89, 93–95; CompTIA 5; PFF 19; ProComp 55–60; Pantin 4–7; Palm 14–15; CCIA 85–87, and Stiglitz &

The Section is logically limited to retaliation against OEMs,¹⁵⁴ as no evidence was presented at trial to show that entities other than OEMs, ISVs, and IHVs have been subject to retaliation in the past, or that other entities are so dependent upon commercial relations with Microsoft (or Microsoft's Consideration) that they are susceptible to retaliation.

136. Comments suggesting that Section III.A is deficient because it fails to address threats of retaliation similarly are misplaced. Section III.A ensures that Microsoft cannot retaliate based upon the OEM's contemplated or actual decision to support certain non-Microsoft software. Threats of retaliation are empty when Microsoft cannot follow through on them.

137. Some commentators contend that Microsoft should be prohibited from all forms of retaliation, noting that Section III.A does not prohibit retaliation that is unrelated to middleware. Commentors urge the Court to expand Section III.A. to prohibit retaliation for any lawful act by an OEM. This position, however, misapprehends the case. This case dealt with Microsoft's actions with respect to middleware threats to Microsoft's operating system. The RPFJ prohibits Microsoft both from repeating those actions found to be illegal, and from undertaking other, similar acts that may protect its operating system monopoly from middleware threats.

138. The provision of Section III.A covering non-monetary Consideration¹⁵⁵ also drew comments. Commentors suggest that the provision be re-written to include monetary Consideration. In fact, Section III.A. already covers existing and successor forms of monetary Consideration, as Microsoft is expressly prohibited from retaliating by "altering . . . commercial relations with [an] OEM . . ." Dropping or changing monetary Consideration would alter commercial relations. Section III.A, however, does not prohibit Microsoft from competing by, for example, offering to pay OEMs for desktop placement. But Section III.A would prohibit Microsoft, in this example, from retaliating by altering its commercial relations with, or withholding non-monetary Consideration from, OEMs that choose

to accept a third party's offer in lieu of Microsoft's.

139. Certain commentators also argue that limiting retaliation to withholding "newly introduced" forms of non-monetary Consideration somehow exempts existing forms of such Consideration from the reach of Section III.A. This is incorrect. As noted in the CIS (at 26), this clause specifically applies to "successor versions of existing forms of Consideration."

140. Finally, certain comments recommend that this Section expressly permit shipping a computer without a Microsoft operating system or no operating system at all. The United States notes, however, that such machines are already available in the market¹⁵⁶ and sees no reason for the RPFJ to address the question.¹⁵⁷

2. Section III.A Properly Allows Microsoft To Enforce Intellectual Property Rights

141. Section III.A provides that nothing in the provision prohibits Microsoft from enforcing its intellectual property rights where doing so is not inconsistent with the RPFJ. A commentator suggests that Section III.A should, in fact, prohibit Microsoft from bringing or threatening lawsuits to enforce such rights. This suggestion is meritless. The commentator would force Microsoft to dedicate its intellectual property, effectively putting all of its patented and copyrighted material into the public domain. Although Microsoft's competitors would appreciate an ability to free-ride on Microsoft's investment in research and development, the antitrust laws do not require such a draconian remedy with its attendant destruction of incentives for innovation. The RPFJ seeks to draw a balance between preventing Microsoft from engaging in anticompetitive acts to protect its operating system monopoly while still encouraging it to compete and to innovate. Prohibiting Microsoft from enforcing its intellectual property rights would deter innovation unduly and encourage infringement without barring conduct found by the District Court and Court of Appeals to violate the antitrust laws.

¹⁵⁶ The Internet site Yahoo! lists in its commercial directory a substantial number of retailers offering custom-built PCs, at least some of which will provide a computer without an operating system at a discounted price (for example, Discovery Computers). Many refurbished computers are offered without an operating system, as well. Moreover, component retailers offer replacement hard drives, also without an operating system.

¹⁵⁷ See also, RPFJ § III.C.

3. Section III.A Protects OEMs From Arbitrary Termination of Their Licenses

142. Commentors are simply incorrect in their assertions that the terms of the RPFJ permit arbitrary termination of Covered OEMs' Windows licenses.¹⁵⁸ The RPFJ states expressly that Microsoft may not terminate a Covered OEM's license without first providing a written notice and opportunity to cure. It is only if the OEM has failed to cure the violation after the two letters that Microsoft then may terminate the OEM's license. If the OEM cures the violation, Microsoft cannot terminate for that violation. Microsoft cannot reasonably be barred from ever terminating an OEM's license, because there may be legitimate reasons for doing so (e.g., an OEM's failure to pay).

143. Section III.A.3 also protects OEMs from losing their Windows license in retaliation for exercising any option provided for in the RPFJ. Pursuant to those provisions, for example, Microsoft may not terminate a Windows license because an OEM has removed end-user access to any Microsoft Middleware Product.

4. Requiring Proof of Knowledge Is Necessary and Can Be Met

144. Certain commentators allege that requiring proof that Microsoft knew that an OEM was or was contemplating undertaking any of the enumerated actions before finding retaliation sets an impossible standard. In fact, such a requirement is reasonable because an inference of retaliation would be inappropriate unless Microsoft knows of the action that it is seeking to punish or prevent.

5. Microsoft's Permitted Use of "Consideration" Is Appropriate

145. The RPFJ permits Microsoft to provide Consideration to an OEM with respect to a Microsoft product or service, but only where the level of Consideration is commensurate with the OEM's contribution to the development, distribution, promotion, or licensing that particular product or service. This portion of Section III.A is designed to address permissible collaborations between an OEM and Microsoft to promote Microsoft products and services. In exchange for the OEM's assistance, Microsoft may provide a different level of consideration commensurate with that OEM's contribution—so that, for example, an OEM that collaborates with Microsoft on developing a particular product through extensive testing, or offers advertising or other promotion, may be compensated

relationship with that OEM because of that OEM's promotion of middleware.

¹⁵⁴ Section III.F addresses retaliation against ISVs and IHVs.

¹⁵⁵ "Consideration" is defined in Section VI.C. Briefly, Consideration includes such things as preferential licensing terms, support, product information, certifications, and permission to display trademarks, icons, or logos.

¹⁵⁸ "Covered OEM" is defined in Section VI.D.

for its greater role through a higher level of Consideration for that product than one that is not developing or supporting that product. Similarly, this provision would permit Microsoft to provide different levels of Consideration to those OEMs buying larger quantities of product. The OEM buying one million copies of a product may be offered greater support than the OEM buying five copies. Microsoft may, however, base the level of Consideration only on the OEM's support for the same Microsoft product or service, and not on an OEM's agreement not to support or develop a competing product or to support or develop other Microsoft products.

6. The RPFJ Uses the Common Language Definition of "Retaliate"

146. Commentors also complain that the RPFJ fails to define "retaliate." In fact, no separate definition for the term is needed. The RPFJ prohibits Microsoft from retaliating by altering commercial relations with, or withholding newly-introduced forms of non-Monetary Consideration from, an OEM. In this context, "retaliate" does not require further elaboration.

C. Uniform Terms (RPFJ § III.B)

147. To ensure that the twenty Covered OEMs will be free from the threat of Microsoft retaliation or coercion, Section III.B requires that Microsoft's Windows Operating System Product licenses with those OEMs contain uniform terms and conditions, including uniform royalties. These royalties must be established by Microsoft and published on a schedule that is available to Covered OEMs and the Plaintiffs.

148. Windows license royalties and terms are inherently complex and easy for Microsoft to use to affect OEMs' behavior, including what software the OEMs will offer to their customers. Section III.B is intended to eliminate any opportunity for Microsoft to set or modify a particular OEM's royalty, or its other license terms or conditions, in order to induce that OEM not to promote non-Microsoft software or to retaliate against that OEM for promoting competing software.¹⁵⁹ By removing any mechanism for Microsoft to use such leverage, this provision will further permit OEMs to make their own independent choices without fear of retribution.

¹⁵⁹ Economides 12 ("this restriction can help avoid possible retaliation of Microsoft, so in the present context, it may be in the public interest.")

1. Top Twenty OEMs

149. Section III.B is limited to the twenty OEMs with the highest worldwide volume of licenses of Windows Operating System Products. Some commentors criticize this limitation, arguing that it leaves Microsoft free to retaliate against smaller OEMs, including regional "white box" OEMs.¹⁶⁰ The top twenty OEMs, however, together account for a substantial percentage, in excess of 75 percent in fiscal 2001, of all Windows licenses. Consequently, providing those key OEMs with the added guarantees of freedom to distribute and promote particular types of software that could erode Microsoft's monopoly—the purpose of Section III.B—is of extreme competitive significance. In any event, all OEMs are protected from retaliation by Section III.A of the RPFJ. Section III.B is intended to provide an additional layer of protection for these twenty OEMs that are likely to be of great significance.

150. At least one commentor would go much further and seek to require Microsoft to offer uniform terms not only to the top twenty OEMs, but also to all of the hundreds of OEMs, whatever their size, and even further to "all third party licensees."¹⁶¹ There is no rational basis for treating every licensee of Windows, from the largest OEM to the smallest corporation, equally with respect to their Windows royalties and all the terms and conditions of their licenses. Certainly the intent to prevent Microsoft from discriminating or retaliating in response to competitive activities cannot begin to justify such a broad provision. In fact, such a requirement would be enormously inefficient and disruptive and would ignore vast differences between differently situated types or groups of licensees.

151. In any event, neither the antitrust laws generally, nor the Court of Appeals' decision specifically, require that even a monopolist like Microsoft treat all third parties equally. In fact, in many instances "unequal" treatment (e.g., collaboration between two companies that does not include other firms) evidences legitimate competition. Thus, Section III.B was crafted carefully to provide extra protection against improper rewards or retaliation involving the most significant OEMs, without precluding other conduct that could result in potentially procompetitive benefits.

¹⁶⁰ Kegel 9; Schulze 2; Francis 1.

¹⁶¹ SBC 136.

2. MDAs Or Other Discounts

152. A number of commentors argue that Section III.B should forbid all market development allowances ("MDAs") or other discounts.¹⁶² This approach would be unnecessarily overbroad and would discourage efficient behavior that has little or no potential to be used by Microsoft for anticompetitive purposes. There are a range of business activities involving Microsoft and OEMs, having nothing to do with operating system or middleware competition, where MDAs or other discounts would be procompetitive.

153. At the same time, Section III.B carefully guards against Microsoft misusing MDAs or other discounts to reward or retaliate against particular OEMs for the choices they make about installing and promoting Non-Microsoft Middleware or Operating Systems or for any other purpose that is inconsistent with the provisions of the RPFJ.¹⁶³ To avoid the risk of Microsoft misusing MDAs or other discounts to reward or retaliate against OEMs for competitive middleware activities, Section III.B provides that, if Microsoft utilizes MDAs or similar discounts, they must be available and awarded uniformly to the ten largest OEMs on one discount scale and separately to the ten next largest on the same or another discount scale. In addition, the discounts must be based on objective, verifiable criteria, and those criteria must be applied uniformly to the relevant OEMs.

154. The RPFJ does prohibit Microsoft from using MDAs or other discounts if they are inconsistent with any other provision in the RPFJ. This would include, for example, retaliation against computer manufacturers for using non-Microsoft middleware that is implemented through incentive payments for faster "boot up."

3. OEMs Should Be Able To Negotiate

155. Several commentors argue that there should be a limited exception to the requirement of uniform license

¹⁶² SBC 101, 136; Herrmann 1; Timlin 3; Mitchell 2; Weiller 2; Clapes 5.

¹⁶³ For example, several commentors raise the specter of Microsoft offering OEMs MDA discounts on Windows licenses based on the number of copies of Office shipped by the OEMs. Kegel 9; CFA 12. But such discounts would be barred by the final paragraph of Section III.A, which forbids Microsoft from paying consideration with respect to one product based on an OEM's distribution of a different Microsoft product. Section III.B.3 would then preclude an MDA for such a purpose, since it would be "otherwise inconsistent with any portion of this Final Judgment." Similarly, the AOL comment erroneously asserts that the MDA provision would allow OEMs that promote Microsoft products to receive MDA discounts that are denied to OEMs that deal with Microsoft's rivals. AOL 35–36.

terms and conditions in Section III.B to permit OEMs to continue to negotiate with Microsoft concerning exceptions to certain intellectual property “non assertion covenants” or “non assertion of patents” provisions in their licenses with Microsoft.¹⁶⁴ In these covenants, which have been part of Windows license agreements with OEMs for years but which historically have been the subject of intense negotiation between Microsoft and OEMs, the OEMs agree not to assert certain patent claims against Microsoft.¹⁶⁵

156. According to these commentors, the uniform licensing terms provision of Section III.B of the RPFJ appears to be preventing Microsoft from negotiating with OEMs about the latest non assertion provisions.¹⁶⁶ One of the commentors, Sony, urges a modification or clarification of the RPFJ that would permit it and other OEMs to negotiate with Microsoft for more favorable non assertion provisions than those contained in Microsoft’s uniform terms and conditions, with any new terms obtained then required to be offered to all Covered OEMs on a non-discriminatory basis; individual OEMs could choose to accept or decline.¹⁶⁷

157. The United States believes that such a modification is unnecessary. Currently, nothing in the RPFJ prevents Microsoft from negotiating with Covered OEMs prior to establishing its uniform terms and conditions. The RPFJ does not in any way require that Microsoft must unilaterally set those terms, without any advance negotiation with or input from the OEMs. Similarly, nothing in the RPFJ prevents Microsoft from agreeing with an OEM to provisions that depart from the uniform terms and

conditions, so long as any term or condition resulting from that agreement then becomes the uniform term or condition, is included on the required schedule, and is offered on a non-discriminatory basis to all Covered OEMs. And certainly nothing in the RPFJ specifies what terms or conditions ultimately will become the uniform terms and conditions. Those terms and conditions may be set at a variety of levels determined either by Microsoft itself or through advance discussion and negotiation with the OEMs; the RPFJ specifies neither the process nor the resulting level.

158. The Litigating States also assert that Microsoft’s view is that it is authorized to insist on uniform, and uniformly onerous, non assertion provisions by the terms of Section III.I.5. To the extent that anyone at Microsoft (or elsewhere) ever believed or conveyed to any OEM that Section III.I.5 of the RPFJ authorizes Microsoft to insist on broad patent non-assertion provisions, that belief was inaccurate. The cross-license provision in III.I.5 was extremely narrow and applied only in a particular, limited type of situation. In any event, in part in response to these comments, and to avoid any possibility that Section III.I.5 could be misinterpreted in a way that discourages any third party from taking advantage of options or alternatives offered under the RPFJ, the United States and Microsoft have agreed to delete Section III.I.5 from the SRPFJ. See Section VII(C)(3) below.

4. Volume Discounts

159. One commentator claims that the RPFJ should permit Microsoft to utilize volume discounts only if they are based on an independent determination of the actual volume of shipments, in order to avoid Microsoft manipulation of such discounts.¹⁶⁸ But such a regulatory mechanism is not necessary under the RPFJ. It requires that any volume discounts must be “reasonable” and based on the “actual volume” of Windows licenses. The RPFJ’s enforcement mechanism will ensure that Microsoft does not misuse the calculation of such discounts.

5. Termination—Cause, Materiality, And Notice

160. Some commentators criticize Section III.B for not requiring Microsoft to demonstrate “good cause” before terminating a Covered OEM’s license, and for not requiring even more notices and opportunities to cure before termination.¹⁶⁹ The commentators argue

that Microsoft could abuse the notice provision and then terminate a disfavored OEM without any opportunity to cure.

161. First, any abuse of the opportunity to cure or termination provisions by Microsoft—e.g., through sham notices—would be a serious breach of its obligations under the RPFJ. Second, if the process is not misused, two previous notices and opportunities to cure during a single license term should provide ample protection against retaliation for OEMs that are dealing with Microsoft in good faith and ample protection for Microsoft against OEMs that fail to comply with their contractual obligations. Finally, a requirement that any termination be for “good cause” is unnecessary and overly regulatory; once again, any sham termination by Microsoft for anticompetitive purposes would constitute a serious breach of the RPFJ.

6. Servers Or Office

162. Section III.B requires that Microsoft employ uniform license agreements and uniform terms and conditions for the top twenty OEMs only with regard to its licensing of Windows Operating System Products. The provision is limited to Windows licenses because the relevant market in which Microsoft was found to have a monopoly consists of PC operating systems, and because the various illegal actions in which Microsoft engaged were undertaken to protect that monopoly, not other products.

163. Some commentators argue that Microsoft can evade the restrictions of Section III.B simply by shifting its retaliatory price discrimination to other key Microsoft products such as Office or server operating systems.¹⁷⁰ To the extent the commentors intend to assert that this limitation in Section III.B leaves Microsoft free to use discriminatory licensing terms or conditions for Office or other important Microsoft products in order to reward or punish OEMs for their actions regarding Microsoft and non-Microsoft Middleware, that assertion is wrong. Although Section III.B is limited to Windows Operating System licenses, the general anti-retaliation provisions of Section III.A are not so limited. See Section IV(B) above. Any attempt by Microsoft to alter the terms of any (not just the top twenty) OEM’s license for Office or any other product (or any other commercial relationship with that OEM) because that OEM is working with rival Platform Software or any product or service that distributes or promotes non-

¹⁶⁴ Sony 2, 4. See also Litigating States’ Motion for Limited Participation in Light of the Deposition of Mr. Richard Fade, filed February 19, 2002, at 6–7, 19 (“Litigating States’ Motion”). In their Motion, the Litigating States seek an order that would permit them to participate in this Tunney Act proceeding for the limited purpose of submitting portions of the transcript of a Microsoft employee, Richard Fade, purportedly relating to the issues of Section III.B, the non assertion of patent provisions, and Section III.I.5. The United States’ Response to the Litigating States’ Motion did not object to participation in this one instance solely for the narrow purpose identified—adding the proffered information to the Litigating States’ public comment—but did object to any broader or continued participation. Microsoft filed its Response (“Microsoft Response”) on February 22, 2002, in which it did not oppose the participation and submission, and to which it attached a declaration of Richard Fade (“Fade Decl.”). Because the Court has not yet ruled on the Motion, the United States will proceed to respond here to the substance of the information proffered in the Litigating States’ Motion.

¹⁶⁵ Sony 2; Litigating States’ Motion 6–7; Microsoft Response 4–5; Fade Decl. ¶¶ 11–16.

¹⁶⁶ Sony 4; Litigating States’ Motion 7.

¹⁶⁷ Sony 4.

¹⁶⁸ SBC 102, 136.

¹⁶⁹ SBC 102–03; Drew 1.

¹⁷⁰ CCIA 87–88; Turk.

Microsoft middleware will be prohibited by § III.A.

7. Key License Terms

164. One commentator argues that the RPFJ should require Microsoft to provide OEMs and other licensees with equal access to “licensing terms, discounts, technical, marketing and sales support, product and technical information, information about future plans, developer tools or support, hardware certification and permission to display trademarks or logos.”¹⁷¹ Otherwise, the commentator claims, Microsoft can keep such information secret and take advantage of licensees’ ignorance about what terms are available.¹⁷² With respect to the top twenty Covered OEMs, however, Microsoft already is required by Section III.B to offer all license terms and conditions on a uniform and non-discriminatory basis.

8. Prohibition On Enforcing Agreements Inconsistent With The RPFJ

165. One commentator urges that Microsoft should be forbidden from enforcing any contract term or agreement that is inconsistent with the decree.¹⁷³ But such a provision is both unwarranted and unnecessary. To the extent that a contract term or agreement seeks to bar someone from doing something that is required or permitted under the RPFJ, or requires someone to do something that Microsoft is forbidden from offering, the RPFJ already would prevent such action. In certain key areas, the RPFJ does include a provision prohibiting Microsoft from retaliating against an OEM for exercising any of its options or alternatives under the RPFJ (Section III.A.3) or from basing MDAs on any requirements that are inconsistent with the RPFJ (Section III.B.3.c). In the latter case, the provision is necessary to make clear that, by affirmatively authorizing Microsoft to do something (offer MDAs or other discounts), the RPFJ is not authorizing Microsoft to base those discounts on inappropriate criteria.

D. Freedom Of OEMs To Configure Desktop (RPFJ § III.C)

166. Section III.C of the RPFJ prohibits Microsoft from restricting by agreement any OEM licensee from exercising certain options and alternatives. A few comments argue that Microsoft should be prohibited from restricting OEMs by “other means” as

well as by agreements.¹⁷⁴ The United States believes that the limitation to agreements is appropriate in this section.¹⁷⁵ The most obvious and effective means for Microsoft to restrict an OEM’s conduct is by agreement, as reflected in the record in this case. In addition, as explained in the CIS, the RPFJ uses the term “agreement” broadly to include any contract, requirement, or understanding.¹⁷⁶ Use of other means by Microsoft to influence, limit, or reward the options of OEMs is appropriately covered in other provisions, such as Sections III.A, III.B, and III.G. Technical means of limiting the options of OEMs are addressed by Section III.H.

167. Looking at the products covered by this section, some comments argue that the provision should extend to any application, not just middleware, or at least to Microsoft Office.¹⁷⁷ The United States believes that the decree correctly focus on middleware, because that was the focus of Plaintiffs’ case and of the courts’ holdings. Section III.C provides broad protection for non-Microsoft Middleware as it is configured for use with Windows. Because this section focuses on OEM flexibility in configuring Windows Operating System Products, it would be illogical to consider products, such as Office, that are not part of the Windows Operating System Product.

168. It is important to remember that this section pertains to OEM configurations, and not to what users or Non-Microsoft Middleware itself can initiate if selected by a user. These provisions, in essence, control how the configuration will appear the first time the user boots the computer. After that first time, the user may take many actions, such as clicking on icons, rearranging the desktop, or making other program choices, that drastically alter the configuration of the computer. A user launching a program by clicking on an icon may change many of the configuration options of the computer, including whether the program will subsequently launch automatically or be displayed in a certain size or be the default application. Thus, Section III.C governs only OEM configuration, but not any subsequent configurations based on user choices.

¹⁷⁴ Pantin 8; Maddux ¶ 5.

¹⁷⁵ Levy 1 (Section III.C adequately prohibits Microsoft from preventing OEMs and consumers from installing rival operating systems or removing Microsoft middleware products and installing rival middleware).

¹⁷⁶ CIS at 29.

¹⁷⁷ CFA 95; Nader/Love 2; Pantin III.13; Novell 8.

1. Section III.C.1

169. Several comments suggest that, under Section III.C.1, OEMs should be given greater flexibility in configuring Windows, extending to such things as taskbars, toolbars, links, and default pages and similar end user features in Internet Explorer; features of Windows XP such as the My Photos, My Music, and similar operating system folders; and elimination or alteration of the Start Menu.¹⁷⁸

170. Subsection III.C.1 strikes an appropriate balance between the interests of Microsoft and OEMs in order to allow promotion and installation of Non-Microsoft Middleware. In fact, the provision covers some of the features requested by commentators, such as quick launch bars and the Start Menu. As discussed in the CIS (at 30), “a list of icons, shortcuts or menu entries” includes a wide variety of access points in Windows Operating System Products, including the system tray, “right-click” lists, “open with” lists, lists that appear based on an action or event, such as connecting hardware or inserting an audio CD, and even lists within folders such as MyMusic or MyPhotos. This flexibility must be balanced against Microsoft’s interest in presenting a user interface on its Windows products that has been well tested and is simple and intuitive for users. Windows is, after all, Microsoft’s product. The United States believes that the provision allows for many opportunities for promotion and installation of Non-Microsoft Middleware without going so far as to allow OEMs to make drastic changes to Microsoft’s user interface. *Cf. Microsoft*, 253 F.3d at 63 (Microsoft’s restrictions on OEM reconfiguration of user interface did not violate Section 2).

171. Another commentator argues that the RPFJ merely codifies Microsoft’s existing practices regarding flexibility of configuration and serves almost no remedial purpose.¹⁷⁹ To the contrary, Section III.C gives OEMs much greater flexibility than they have ever had. Even as late as summer 2001, Microsoft still was restricting the placement of icons in Windows. The flexibility OEMs receive under Section III.C, combined with the ability to remove access to Microsoft Middleware Products under Section III.H, will allow OEMs to offer many different configurations and promote Non-Microsoft Middleware in a variety of ways. That Microsoft voluntarily provides certain flexibility does not eliminate the need for relief requiring

¹⁷⁸ SIIA 22–23, Pantin 9.

¹⁷⁹ ProComp 10, 67.

¹⁷¹ SBC 101–02, 136–37 (describing Litigating States’ § 2(b)).

¹⁷² SBC 136–37.

¹⁷³ SBC 136–37.

that flexibility, as the Court of Appeals' decision mandates.

172. Commentors also note that the term "functionality" (see Section III.C.1) is not defined, that Microsoft is free to decide what categories qualify for display, and that Microsoft could exclude Non-Microsoft Middleware for which no Microsoft counterpart exists or otherwise restrict the meaning of functionality.¹⁸⁰ As explained in the CIS (at 30), "functionality" is intended to capture broad categories of products, and not to be used to discriminate against Non-Microsoft Middleware. Thus, for example, Microsoft may reserve a particular list for multimedia players, but cannot specify either that the listed player be its own Windows Media Player, or that the player be capable of supporting a particular proprietary Microsoft data format. Such non-generic specification, which would have the effect of restricting the display of competing Non-Microsoft Middleware, would not be non-discriminatory. Microsoft cannot prescribe the functionality so narrowly that it becomes, in effect, discriminatory.

173. Moreover, Microsoft cannot completely forbid the promotion or display of a particular Non-Microsoft Middleware Product on the ground that Microsoft does not have a competing product itself. To do so would be discriminatory; there must always be (and there always has been) a place for applications generally to be listed or their icons displayed. Without this functionality limitation, developers of Non-Microsoft Middleware with media player functionality could insist that it wants to be displayed with instant messaging services, making groupings of supposedly competitive products with the same or similar functionality meaningless and hopelessly chaotic for the user.

2. Section III.C.2

174. A few commentors argue that, under Section III.C.2, Microsoft has control over what non-Microsoft products may be promoted by an OEM because Microsoft could define what "impair[s] the functionality of the user interface."¹⁸¹ Section III.C.2 applies only to shortcuts, but it allows those shortcuts to be of any size and shape. Potentially, these shortcuts could be so large as to cover key portions of the Windows user interface (for example, the Start Menu). As the Court of

Appeals found, Microsoft has an interest in preventing unjustified drastic alterations of its copyrighted work.

Microsoft, 253 F.3d at 63. The limitation preventing shortcuts from impairing the functionality of the user interface was designed to respect this interest, while still giving OEMs considerable freedom to promote Non-Microsoft Middleware.

3. Section III.C.3

175. There are many comments related to Section III.C.3. Some comments argue that this subsection gives Microsoft design control because Microsoft could set parameters for competition and user interface design via the limitation on "similar size and shape," which then leaves competing applications to conform to Microsoft's "look and feel."¹⁸² This is not the intent or effect of this provision. See CIS at 31–32. For programs that are configured by the OEM to launch automatically, either in place of, or in addition to, Microsoft Middleware Products, the restriction limits whether applications can launch with their full user interface, no interface, or appear in the system tray or similar location. Thus, this provision addresses Microsoft's interest in preventing unjustified drastic alterations to its copyrighted work, as recognized by the Court of Appeals. See 253 F.3d at 63.

176. Some commentors argue that Microsoft retains control of desktop innovation because it can prevent OEMs from installing or displaying icons or other shortcuts to Non-Microsoft software or services if Microsoft does not provide the same software or service.¹⁸³ Others say that the middleware icon provisions of III.C.1 and III.C.3 apply only when Microsoft has a competing product, and Microsoft can limit the OEMs' ability to promote competing programs.¹⁸⁴ Still others criticize that Section III.C.3 limits automatic launches to the boot-up sequence or when the user connects to the Internet, thus limiting the options of OEMs.¹⁸⁵

177. The majority of these comments are misplaced. Section III.C.1 does not prevent OEMs from installing or promoting Non-Microsoft Middleware,

regardless of whether Microsoft has a competing product. At a minimum, Section III.C.2 allows for any Non-Microsoft Middleware to be installed and displayed on the desktop with a shortcut, completely independent of the existence or characteristics of any Microsoft product. The only issue is where else in the Windows interface the Non-Microsoft Middleware will be promoted. As discussed above (see Section IV(D)(1)), Microsoft has a valid interest in presenting an orderly user interface such that, for example, lists of what are supposed to be word processors do not clutter lists of media players. If the Windows interface has a space for listing, for example, Internet applications, then any Internet application can go there regardless of whether Microsoft has a competing application. If the Windows interface has no listing for a particular new category of application, then there will be, and always has been, a general place where applications can be listed, such as the desktop.

178. It is correct that, under Section III.C.3, Non-Microsoft Middleware cannot be configured to launch automatically unless a Microsoft Middleware Product would have otherwise launched. However, this governs only the original OEM configuration. If the user clicks on an icon or otherwise runs the Non-Microsoft Middleware, that application can itself set up to launch automatically on subsequent boot sequences, or at any number of other times, including but not limited to connections to the Internet. Section III.C.3's approach is a reasonable compromise with Microsoft's interest in having the computer boot up quickly the first time it is turned on, a characteristic that users value.

179. A few commentors believe it is inappropriate that Microsoft be allowed to decide what forms the user interface, e.g., a desktop with icons, may take.¹⁸⁶ The United States disagrees. Microsoft has a valid interest in developing its products, which some users actually prefer on the merits, and in preventing unjustified drastic alterations to its copyrighted work. The purpose of the remedy is not to strip Microsoft of the ability to design operating systems or compete on the merits.

4. Section III.C.4

180. Some commentors argue that Section III.C.4 does not prohibit Microsoft from deleting or interfering with competing boot loaders, does not allow OEMs to ship machines without any operating system, and otherwise

¹⁸⁰ SBC 51, 138–39; Maddux ¶ 6; Pantin 9–11; Litigating States, Ex. A 10; Elhauge 8–9; Clapes 5–6; PFF 20.

¹⁸¹ SBC 52; CCIA 56; Maddux ¶ 7; Miller 2; Hofmeister 2.

¹⁸² AOL 37; AOL, Klain 4; CFA 95; RealNetworks 23; Henderson 8–9; Litigating States, Ex. A 10; ProComp 64; CCIA, Stiglitz & Furman 28; Maddux ¶ 8; Pantin 9–11; Alexander 2–3; Giannandrea 3; Miller 2; Thiel 2; Schneider 2.

¹⁸³ Palm 14; AOL 37; AOL, Klain 4; CCIA 60; PFF 20; Pantin 9–11; RealNetworks 22; SBC 140; Waldman 3, 8; CCIA 59–60; Clapes 5; Schneider 1.

¹⁸⁴ Litan 46, 50; CFA 95; SBC 52; Litigating States, Ex. A 10; ProComp 64; CCIA, Stiglitz & Furman 28; Giannandrea 3; Waldman 3; Hammett 2.

¹⁸⁵ ProComp 64; Pantin 9–11; Giannandrea 3; Rovero 3.

¹⁸⁶ SBC 52, 140; Godshall 1; Schneider 1–2.

does not assist the OEMs' ability to promote non-Microsoft operating systems.¹⁸⁷ The United States partially agrees and partially disagrees with these comments. Section III.C.4 provides for the option of launching other operating systems and prohibits Microsoft from attempting to delete or interfere with competing boot loaders that accomplish this task. This subsection does not enable OEMs to sell machines without an operating system, as that would not promote Non-Microsoft Middleware. However, Microsoft would run afoul of Section III.A if it attempted to restrict OEMs from shipping PCs with rival operating systems.

5. Section III.C.5

181. Some comments criticize Section III.C.5 for providing promotional flexibility only for IAP offerings, and even then only for an OEM's "own" IAP offer but not for other products.¹⁸⁸ At least one commentator notes that the Windows XP initial boot sequence offers a wide range of Microsoft products and services, including Passport, Hotmail, Instant Messenger, and Internet telephony.¹⁸⁹ Some commentators predict that Microsoft will use the "reasonable technical specifications" to unreasonably exclude competitors.¹⁹⁰

182. Section III.C.5 permits OEMs to create and display a customized offer for the user to choose an IAP during the initial boot sequence. A user's IAP can be an important source of choices about a wide variety of Non-Microsoft Middleware. It is the OEM's "own" IAP in the sense that the OEM selects it, not necessarily that the OEM is itself an IAP. Microsoft is not permitted unreasonably to exclude competitors via the technical specifications for IAP offers. Microsoft previously and understandably has given such reasonable technical specifications to OEMs, and the United States does not expect Microsoft to deviate from its prior standards as to what is reasonable. After all, Microsoft has an interest in offering OEMs an operating system that works, and absent reasonable technical standards, performance might be degraded.

183. At least one commentator argues that there should be a provision allowing OEMs to replace the Windows desktop, and sees no explanation in the CIS as to why this provision, which the

United States advocated before the District Court and on appeal, has been removed.¹⁹¹ The simple answer to this question is that the Court of Appeals reversed the finding of liability on this point (*see Microsoft*, 253 F.3d at 63), and to provide for such a remedy would be inappropriate in this case.

6. Comparison To Litigating States' Proposal

184. Several commentators argue that the Litigating States' Provision 2.c ("OEM and Third-Party Licensee Flexibility in Product Configuration") should replace RPFJ Section III.C.¹⁹² The United States believes that Provision 2.c is overbroad and largely unrelated to middleware competition that could threaten Microsoft's desktop operating system monopoly. Additionally, the Litigating States' Proposal appears to ignore the Court of Appeals' decision that Microsoft is entitled to prevent an unjustified drastic alteration of its copyrighted work, and to prohibit OEMs from substituting a different user interface automatically upon completion of the initial boot sequence. *Microsoft*, 253 F.3d at 63. Regardless of how broadly one reads this portion of the Court of Appeals decision, Provision 2.c would appear to allow an OEM to make the very "drastic alteration[s] [to] Microsoft's copyrighted work" that the Court of Appeals found Microsoft lawfully could prohibit. *See id.*

185. Provision 2.c essentially provides that Microsoft cannot restrict by contract, technical, or any other means a licensee from modifying any aspect of a Windows Operating System Product.¹⁹³ The breadth of this provision appears to require that Microsoft allow, and provide the information to accomplish, any modification to any portion of a Windows Operating System Product, no matter how unrelated to middleware. For example, this provision appears to allow licensees to change the manner in which Windows implements disk compression, the TCP/IP protocol, the calculator program, and the Windows Help system. These modifications apparently could be at any level of granularity, including very small segments of code.

186. Although Provision 2.c also identifies specific types of modifications—e.g., the boot sequence, desktop, or start page—these types of

modifications are not limiting because the provision clearly allows for modification of any "other aspect of a Windows Operating System Product (including any aspect of any Middleware in that product)." Provision 2.c also provides five examples (§§ 2.c.i–v), but these are given "[b]y way of example, and not limitation." This Proposal thus appears to allow any and all modifications.

187. These types of broad modifications are not necessary to allow for vigorous competition in the middleware market. Indeed, it appears that the vast majority of these modifications have very little, if anything, to do with middleware and therefore are beyond the scope of the liability findings in this case.

E. Microsoft's Obligations To Provide Add/Remove Functionality And Automatic Invocations (RPFJ § III.H)

1. Obligation To Provide Add/Remove Functionality

188. Some commentators argue that Section III.H.1 allows Microsoft to force Non-Microsoft Middleware Products into an Add/Remove utility.¹⁹⁴ The United States believes that one of the primary goals of the RPFJ is to enable users to make choices on the merits about Microsoft and Non-Microsoft Middleware Products. In the current Add/Remove utilities available in Windows Operating System Products, Microsoft Middleware Products are often not present at all, or are presented as Windows components in a separate window. Non-Microsoft Middleware Products, which currently routinely add themselves into the Add/Remove utility upon installation, are in a different Add/Remove window. Without the RPFJ, there is no easy way for the user to realize that something labeled as a Windows system component can be replaced with a Non-Microsoft Middleware Product. This provision will alter Microsoft's current practice of creating an artificial distinction between these Non-Microsoft Middleware Products and Microsoft Middleware Products.

189. Other commentators point out that exclusivity cannot be provided to Non-Microsoft Middleware Products, that Microsoft does not have to compensate an OEM for the presence of its icons on the desktop, and that every computer shipped represents an expense to the non-Microsoft software and income via the Windows license to Microsoft.¹⁹⁵ It

¹⁸⁷ KDE 14; Pantin 11–14; Harris 5, CFA 89; CompTIA 5 (supports); Akin 2; Hafermalz 1; Young 1.

¹⁸⁸ AOL 37–38, Klain 4; CCIA, Stiglitz & Furman 27.

¹⁸⁹ SBC 53; Akin 2.

¹⁹⁰ Maddux ¶ 9; SBC 52, 141; NetAction 10, 14; Schneider 2.

¹⁹¹ SBC 53, 138.

¹⁹² SBC 137.

¹⁹³ Litigating States' Provision 4 additionally requires that Microsoft disclose all the necessary APIs, Communications Protocols and Technical Information to accomplish such modifications.

¹⁹⁴ Palm 15; AOL, Klain 6; SBC 58; Thomas 6–7.

¹⁹⁵ SIIA 24; ProComp 62; Schneider 2.

is incorrect that exclusivity, at least as to icons and other visible means of end-user access, cannot be provided to Non-Microsoft Middleware Products. Non-Microsoft Middleware Products can have exclusive agreements with OEMs covering all the most significant means of promoting their products—through desktop icons, the Start Menu, and being set as the defaults. The only exception to this exclusivity of visible means of end-user access would be a listing of the non-Microsoft Middleware Products in the Add/Remove utility, which has never been Microsoft's means of promoting usage.

190. Furthermore, should Microsoft wish to promote its Microsoft Middleware Products, it is constrained by other provisions in the decree, particularly provisions regarding exclusive or fixed percentage agreements with OEMs. *See* discussion of Section III.G. As an example, Microsoft could not reach an agreement with an OEM that required the OEM to set the Microsoft product as the default on 100 percent of the OEM's machines. Non-Microsoft Middleware Products do not face this constraint. Additionally, because OEMs are free to remove Microsoft icons and free to negotiate exclusivity agreements with competitors, Microsoft will have to compensate OEMs for any promotional agreements regarding its icons, in addition to conforming its agreements with the other provisions of the RPFJ.

191. A few commentators raise concerns that "particular types of functionality" and "non-discriminatory" are not defined and could be used by Microsoft to unreasonably exclude competitors.¹⁹⁶ Functionality is intended only to capture broad categories of products and not to be used to discriminate against Non-Microsoft Middleware Products. Thus, for example, Microsoft may reserve a particular list for multimedia players, but cannot specify either that the listed player be its own Windows Media Player, or that the player be capable of supporting a particular proprietary Microsoft data format. Such a non-generic specification, which would have the effect of restricting the display of competing Non-Microsoft Middleware Products, would not be non-discriminatory and therefore would be prohibited under Section III.H.1.

192. Commentors also suggest that the portion of Section III.H.1 that requires Microsoft to offer "an unbiased choice with respect to enabling or removing access" would nevertheless permit Microsoft to include derogatory

comments about competing products when offering such a choice.¹⁹⁷ This is incorrect. The concept of non-discriminatory includes the concept of non-derogatory; Microsoft cannot present a choice that is derogatory toward the Non-Microsoft Middleware Products without also by definition discriminating against that Product.

2. Obligation To Provide Automatic Invocations and Exceptions

a. Obligations To Provide Automatic Invocations

193. Section III.H.2 addresses situations where Microsoft must create the ability to designate programs for automatic invocation, commonly referred to as default settings. Many commentators point out that there will be few situations where Microsoft is obligated to provide a default setting. They say that Microsoft easily will be able to evade this provision,¹⁹⁸ simply by embedding its Microsoft Middleware Products in other portions of the Windows Operating System Product or other Microsoft Middleware Products. Similarly, some commentators suggest that Microsoft could engineer its middleware to launch without using all of the "Top-Level Window" components or with making the slightest variation on the user interface, and not have to create any defaults. Commentors further argue that the existence of defaults should not depend on the existence or behavior of Microsoft's Middleware Products.

194. Additionally, some commentators point out that OEMs will be required to support the Microsoft Middleware Products regardless of whether they have end-user access removed, because Microsoft is allowed to hard-wire their products in some cases.¹⁹⁹ More specifically, these commentators argue that this situation will create an insurmountable disparity between the Microsoft and Non-Microsoft Middleware Products, because the Microsoft product will always be available and will always launch in some situations, whether the end user has selected them or not or is even aware that the product is installed.

195. The Court of Appeals' decision must be the starting point for any discussion of default settings and of the ability of Microsoft to override user choices. There were no instances in which the Court of Appeals found that

Microsoft's overriding of user choice was unlawful. *Microsoft*, 253 F.3d at 67. Thus, the Court of Appeals' decision does not require that Microsoft respect user's default choices in all circumstances. The issue of whether Microsoft simply could have no default settings at all was, however, not before the Court and accordingly the Court did not address it.

196. Section III.H.2 of the RPFJ nevertheless requires Microsoft to implement and respect default settings in some circumstances. These circumstances are limited to situations where the Microsoft Middleware Product would launch in a separate Top-Level Window and display either (i) all of the user interface elements, or (ii) the Trademark of the Microsoft Middleware Product. These limitations are tied to the Court of Appeals' opinion, which supported Microsoft's position that it did not have to respect default settings where Windows functionality enabled users to move seamlessly from one function to another in the same window. *Microsoft*, 253 F.3d at 67.

197. Moreover, these limitations are designed to ensure that access to defaults exists whenever the alternative Microsoft product would be launched as the full "product" (e.g., Internet Explorer as the Internet browser), rather than when just a portion of the product's underlying functionality is launched to perform functions in Windows itself (such as code also used by Internet Explorer being used to display part of the Windows user interface), or otherwise where the end user might not necessarily be aware that he or she is using a specific Microsoft Middleware Product.

198. One of the most important functions of this Section III.H.2 is to provide certainty and a bright line regarding when Microsoft is obligated to provide and respect a default setting. Previously, Microsoft was under no obligation to provide for automatic invocations of competing products in any circumstances; Microsoft at its option provided for automatic invocations in some circumstances and not in others. Although commentators allege that there are numerous cases where Microsoft will not have to provide a default setting, the RPFJ does provide a clear line and a requirement, that did not exist before, that in some cases defaults must exist and must be respected.

199. Several commentators allege that Non-Microsoft Middleware Products are subject to a requirement that the end-user confirm his/her choice, but the Microsoft Middleware Product is not,

¹⁹⁷ Maddux ¶ 24.

¹⁹⁸ AOL 49; AOL, Klain 6; Litigating States, Ex. A 10; Pantin III.24; Realnetworks 14, 17, 23; CCIA 55; KDE 14–15.

¹⁹⁹ Litan 45; ProComp 57–58; CCIA 55; AAI 15; Litigating States 10.

¹⁹⁶ CFA 98; Maddux ¶ 23; Clapes 9.

making it effectively harder for users to choose Non-Microsoft Middleware Products.²⁰⁰ This is incorrect. Section III.H.1 clearly states that Microsoft must give end users “a separate and unbiased choice” with respect to altering default invocations in Section III.H.2. Section III.H.2 of the RPFJ provides that Microsoft shall “[a]llow . . . Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft’s option, require confirmation from the end user) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa).” The parenthetical “or vice versa” applies to the entire phrase, meaning any mechanism which requires confirmation when switching in one direction will also require it in the other direction.

200. To respond to the concerns raised by commentators and to clarify that Microsoft must be unbiased with respect to Microsoft and Non-Microsoft products under Section III.H.2, this provision was revised to expressly state that such mechanisms and confirmation messages must be unbiased. The revised language of Section III.H.2 in the SRPFJ provides:

Allow end users (via an *unbiased* mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft’s option, require confirmation from the end user in an *unbiased* manner) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) . . . [Emphasis added]

This modification makes clear the parties’ intention that the mechanism available to end users, as well as any confirmation message to the end user, must be unbiased with respect to Microsoft and non-Microsoft products.

201. This modification also addresses any concern that the phrase “at Microsoft’s option” could be read to allow Microsoft to take biased action against competing products. Further, it addresses concerns that Microsoft’s presentation of the confirmation message could include derogatory comments about competing products.²⁰¹

b. Exceptions to the Obligation To Provide Automatic Invocations

202. In addition, the SRPFJ’s two exceptions to Section III.H.2, which were previously listed after Section

III.H.3 and numbered “1” and “2,” but which by their plain language unmistakably modified Section III.H.2 (“Notwithstanding the foregoing, Section III.H.2 . . .”), have been moved to Section III.H.2 for clarification and have been renumbered (a) and (b).

203. Exception (a) allows a Windows Operating System Product to invoke a Microsoft Middleware Product when it would be invoked solely for use with a server maintained by Microsoft outside the context of general web browsing. Commentors allege that Microsoft can use the exception to communicate directly with its own competing middleware in the form of web based services such as Passport, MSN, .Net and Hotmail and to override the explicit choices made by consumers and OEMs.²⁰² At least one commentator misreads this exception to infer that any web server running Microsoft software is covered.²⁰³

204. Turning again to the Court of Appeals decision, this exception stems from the holding that the Windows Help system was allowed to override a user’s browser choice. *Microsoft*, 253 F.3d at 67. The current Windows Help system, as well as other parts of the Windows interface, rely on interoperating with servers maintained by Microsoft. The “maintained by Microsoft” language in exception (a) is specifically designed to catch servers actually under Microsoft’s control, and not to include servers that are merely running a Microsoft product, such as Internet Information Server (IIS). Microsoft is only allowed to use this exception outside the context of general web browsing, such as the Windows Help system or similar systems, not in situations where a user has knowingly launched a browser to view web pages. This exception is similar to the limitations in the main paragraph of Section III.H.2 that limit automatic invocation to those situations where a user has launched, in essence, the “full product.”

205. Exception (b) allows a Windows Operating System Product to invoke a Microsoft Middleware Product when a designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement that is necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product. Several commentators argue that Microsoft will have exclusive control over when it must respect defaults through manipulation of the “reasonable technical requirement”

clause.²⁰⁴ Concern also is raised that Microsoft is not required to document the “reasonable technical requirement” in advance in MSDN.²⁰⁵ Several commentators predict extreme and drastic results from the example of ActiveX.²⁰⁶

206. Again, this exception appears in the RPFJ because the Court of Appeals held that Microsoft was allowed to override a user’s choice when it had “valid technical reasons.” *Microsoft*, 253 F.3d at 67. The Court of Appeals pointed to three specific examples where features of a Windows Operating System Product depended on functionality not implemented by Navigator, and Microsoft was permitted to override Navigator in those cases. The Court of Appeals did not find any violation associated with these actions, including no violation regarding whether information was disclosed to Navigator to allow it to implement the functionality. Given this holding, the inclusion of an exception that permits Microsoft to override a user’s choice when it has “valid technical reasons” was appropriate.

3. Microsoft’s Ability To Change Configurations

207. Many commentators have significant concerns about Microsoft’s ability to offer to alter a user’s or OEM’s configuration, as described in Section III.H.3.²⁰⁷ Some commentators argue that Microsoft should not be able to “encourage” users to switch back to Microsoft Middleware that has been replaced by a third-party application. Concerns also are raised that Microsoft’s presentation of the choice could include derogatory comments about competing products, and that the RPFJ contains no requirement that the request to the user be objective or non-discriminatory, or that the function not delete non-Microsoft code or change user defaults. Commentors express the view that a significant number of users likely would switch just to get rid of the annoying messages. Others suggest that the fact that Microsoft is permitted to seek confirmation from the end user for an automatic alteration of the OEM configuration after 14 days significantly devalues the desktop. At least one commentator argues that OEMs do the “initial boot” before shipping a PC and hence the 14-day period could have

²⁰⁴ NetAction 14; Maddux ¶ 27; Gifford 4, Giebel 1; Miller 3; Akin 3; Hammett 2; Youngman 4.

²⁰⁵ Pantin III.26.

²⁰⁶ SBC 59; CCIA 56; Schneider 2.

²⁰⁷ Litan 45; RealNetworks 16; Henderson 9; CCIA 57; CCIA, Stiglitz & Furman 28; KDE 16; AAI 17–18; Maddux ¶ 26; AOL, Klain 6; CFA 99; SBC 56; Litigating States, Ex. A 10; ProComp 63; SILA 18; Pantin III.25; Gifford 4; Giannandrea 3.

²⁰⁰ AOL, Klain 6; CFA 98–99 (“consumer must choose the Non-Microsoft product twice to make it the preferred option”); RealNetworks 18; Miller 3; Clapes 9–10.

²⁰¹ Maddux ¶ 25; Pantin III.24.

²⁰² RealNetworks 17–18; CCIA 56; Maddux ¶ 27; Giannandrea 2; Gifford 4.

²⁰³ SBC 58; Harris 7, 8.

largely expired by the time the user boots the PC for the first time.

208. In response to some of the concerns raised regarding Section III.H.3, the RPFJ has been modified. The following additional sentence now appears in SRPFJ Section III.H.3: "Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware." This sentence clarifies the parties' intention in drafting the RPFJ that Microsoft may not alter a configuration based on whether the products are Microsoft or Non-Microsoft products. Nor may Microsoft present a biased confirmation message, for instance a message that is derogatory with respect to Non-Microsoft products. Similarly, automatic alterations may not be based on a trigger or rule that is biased against Non-Microsoft Middleware or in favor of Microsoft Middleware Products.

209. Several commentors were confused regarding the "Clean Desktop Wizard," referenced in the CIS (at 48), and its relation to Section III.H.3. The "Clean Desktop Wizard" is a utility in Windows XP that offers users the ability to move unused or infrequently-used desktop icons into a folder on the desktop. The "Clean Desktop Wizard" is the only function in Windows XP that performs an automatic alteration of a configuration of icons, shortcuts or menu entries. Furthermore, Section III.H.3 forbids Microsoft from altering how a Windows Operating System Product performs automatic alterations except in a new version of a Windows Operating System Product. Thus, the "Clean Desktop Wizard" is the only functionality that currently falls under Section III.H.3, and it must remain the only such functionality until a new version of a Windows Operating System Product. The "Clean Desktop Wizard" only affects icons on the desktop, is unbiased with respect to Microsoft and Non-Microsoft icons, and is unbiased with regard to the messages presented to the user. It takes no action without confirmation from the user, and it can be turned completely off by the user so that it never runs again.

210. Microsoft designed this utility because it believed some users prefer a less cluttered desktop and would appreciate a utility that would monitor which icons have been recently used, and offer to move the unused icons into a folder. The United States agrees that some users would appreciate this utility. The United States also believes, however, that some users would not. To offer choices to users and to remove the potential for significant anticompetitive

effects, Section III.H.3 was designed always to require confirmation from the user, and to be unbiased with regard to Microsoft and Non-Microsoft products. The United States does not agree with the commentors who argue that Microsoft should be prohibited from ever offering this kind of utility as part of its operating system.²⁰⁸

211. A number of comments criticize the 14-day delay.²⁰⁹ The 14-day delay, after a new personal computer is booted up before any automatic alteration may occur, was determined to be a reasonable compromise between the need to use desktop icons to promote Non-Microsoft Middleware, and the needs of users who would prefer to be presented with the choice of moving unused icons to a folder. A significant factor in this analysis is that there are many ways of promoting Non-Microsoft Middleware, of which the desktop is only one. Non-Microsoft Middleware may be installed in the Start Menu, for instance, or in the quick launch bar or system tray. It may also be set as a default and automatically invoked in certain instances. It may be promoted in the initial boot sequence or set to launch automatically on connection or disconnection to the Internet. And, of course, should the user click on the desktop icon, the "Clean Desktop Wizard" would not consider it an unused icon and it would not be affected. Or, should the user respond that it does not want the "Clean Desktop Wizard" to move unused icons into a folder, they will not be moved. Finally, even if the user responds affirmatively to the "Clean Desktop Wizard" 's prompt, the icons merely will be moved into a folder, not removed.

212. One commentor argues that Microsoft frequently could create "new versions" of its Windows Operating System Products for the sole purpose of creating new mechanisms to remove competing icons.²¹⁰ The United States finds it unlikely that Microsoft would go to the lengths required to release a new version of its operating system just to remove icons, given that any such mechanism must be unbiased with regard to Microsoft and Non-Microsoft products. Historically, Microsoft has released versions of its operating systems on the order of years apart, and at much longer intervals than its releases of middleware.

4. Timing Issues

213. Some commentors argue that the 12-month delay before Microsoft has to

implement Section III.H simply allows Microsoft more time to cement its control over the operating system.²¹¹ Some commentors compare the 12-month delay to the less than 2 months it took Microsoft to remove the icons for Internet Explorer after the Court of Appeals' decision.²¹²

214. Section III.H takes effect with the earlier of the release of Service Pack 1 for Windows XP, currently scheduled for August 2002, or November 6, 2002. The reason for this delay was to allow Microsoft sufficient time to modify its Windows Operating System Products to be in compliance with the specific provisions of Section III.H. Section III.H requires Microsoft to make numerous changes to Windows 2000 and Windows XP. For instance, a mechanism must be created that allows end users and OEMs to enable and remove end-user access to Microsoft and Non-Microsoft Middleware Products that is non-discriminatory with regard to those products and that presents a separate and unbiased choice. As noted above, the current Add/Remove utility in Windows XP is biased: it lists the Microsoft Middleware Products in a separate window labeled as system components. Moreover, the current Add/Remove utility includes only a subset of the Microsoft Middleware Products and does not remove all of the required means of end-user access, but only some limited subset of icons.

215. Additionally, in accordance with Section III.H.2, Microsoft must evaluate every invocation of a Microsoft Middleware Product and determine if it falls under Section III.H.2, whether it falls under exception (a) or (b), and whether there is already a default setting. If there is not a default setting, or if in some cases the Windows Operating System Product does not respect the default, then the Windows Operating System Product must be altered.

216. Commentors who point to the relatively small amount of time between the Court of Appeals' decision and Microsoft's limited allowance of flexibility as evidence that the delay in Section III.H is excessive are comparing very different situations. Microsoft made an extremely limited offer to OEMs to alter end-user access to Internet Explorer in the summer of 2001. Similarly, Microsoft's addition of Internet Explorer to the Add/Remove utility was not complete and did not remove many of the means of end-user access. To comply with the RPFJ, both

²⁰⁸ SBC 57.

²⁰⁹ Drew 1; Thiel 2; Miller 3.

²¹⁰ AAI 18.

²¹¹ Litan 47; CCIA, Stiglitz & Furman 28; Maddux ¶ 21 (suggests 3 months); Giannandrea 1-2.

²¹² ProComp 65; CCIA, Stiglitz & Furman 28.

in terms of the required means of end-user access and the number of Microsoft Middleware Products at issue, requires considerably more effort. In addition, Microsoft's offer in the summer of 2001 did not contain any changes regarding automatic invocations, which can require considerably more work than the creation of a revised Add/Remove utility.

217. Another commentator argues that Microsoft has no incentive to offer the Windows XP Service Pack until December 2002, that the 12-month delay renders the provision meaningless for a fifth of the lifespan of the decree, and that the provision is therefore meaningless as a vehicle for restoring competition.²¹³ The same commentator argues that, in contrast, the interim conduct provisions in the IFJ were superior because they required the removal of end-user access within six months of the entry of the Final Judgment.²¹⁴

218. Many aspects of this comment are erroneous. First, the deadline for compliance is November 6, 2002, not December. Moreover, Microsoft has a strong incentive to release Service Pack 1 for Windows XP, because it is well-known in the industry that the first Service Pack to an operating system release fixes many of the bugs in the original release. More specifically, many corporations do not consider upgrading until the first Service Pack is released. Windows XP, based on the NT code base and being the upgrade to Windows 2000, is aimed directly at corporations as well as consumers, unlike releases such as Windows Millennium and other operating systems based on the "9x" code. In order to serve the corporate audience at which Windows XP is at least partially directed, release of the first Service Pack is critical. Thus, the United States remains convinced that Microsoft has a strong incentive to release the first Service Pack for XP as quickly as possible. The United States is aware, however, that the Service Pack has slipped from a planned late spring release to an August 2002 release.

219. Additionally, it is important to realize that the 12-month period started on November 6, 2001, and the five-year life span of the decree begins when the decree is entered, which will be at some point after March 6, 2002. Thus, even if the Court enters the decree on March 6, 2002, the maximum amount of time the delay can "cut into the life of the decree" is eight months, not twelve. If the Court waits to enter the decree, the overlap decreases. For example, should

the Court enter the decree on May 6, 2002, then the provision will become effective no later than six months after the entry of the decree (precisely the same time period contained in the IFJ).

220. The possibility that the provision will become effective six months after the decree is entered is identical to the timing in the IFJ, which required that the removal of end-user access would occur six months after entry. Moreover, the IFJ had no provisions at all regarding the creation and respect for default settings. Thus, the IFJ would have possibly required less with the same amount of delay.

221. Finally, to argue that the timing of the Litigating States' proposals is superior is to ignore the reality of the litigation schedule. Even assuming the shorter of the two proposed litigation schedules, the Litigating States' trial will not end before June 2002. Assuming that the Court issues its ruling immediately, which is highly unlikely given the complexities of the case, the earliest the Litigating States' provision on removing end-user access would be applicable is December 2002. To argue that the RPFJ is "meaningless as a vehicle for restoring competition" because of the timing of Section III.H when, in fact, the RPFJ will with absolute certainty be in effect before the Litigating States' remedy, is to argue that there is no possibility of an effective remedy. That argument simply is wrong.

222. Other commentators allege that the requirement that the Microsoft Middleware Products must exist seven months before the last beta test version of a Windows Operating System Product is a loophole easily exploited by Microsoft.²¹⁵ These commentators suggest that specific products, such as Windows Media Player 8, were not in existence at the requisite time and therefore are not subject to Section III.H. At least one commentator proposes that the whole timing paragraph be deleted.²¹⁶

223. The timing paragraph is necessary to give Microsoft sufficient time to design, implement and test the Windows Operating System Product, particularly the requirement for automatic invocations, in order to comply with the decree. Without the timing requirement, Microsoft conceivably could be required to redesign its products constantly. Moreover, it is important to understand how the requirement for automatic invocations will work in practice. Seven months before the last beta test release

of a Windows Operating System Product, in every place where a Microsoft Middleware Product is invoked so as to require a default setting under Section III.H.2, the Windows Operating System Product will be modified so as to create and respect the default setting. However, once that setting is created, for instance for a default browser or a default media player, any competing product may register itself for the default. Moreover, if any version of a Microsoft Middleware Product can be invoked, then the setting must be created and respected. To be specific, if seven months prior to the last beta test release of Windows XP, Windows Media Player 8 does not exist, but *Windows Media Player 7 exists*, and the Windows Operating System Product can invoke version 7 as well as version 8, then the default must be created. Thus as a practical matter, when a default setting is created for media player, it is created for the whole category of media players, not just specific versions.

224. One commentator maintains that Section III.H.3 requires vendors of competing middleware to meet "reasonable technical requirements" seven months prior to new releases of Windows, yet it does not require Microsoft to disclose those requirements in advance.²¹⁷ This comment incorrectly commingles the seven-month timing requirement with exception (b) to Section III.H.2. The seven-month timing requirement relates solely to the issue of which Microsoft Middleware Products exist at a certain time; it does not have anything to do with whether any Non-Microsoft Middleware Products meet certain technical requirements. The seven-month timing requirement determines when a default setting is required to exist; exception (b) concerns the limited circumstances where, given that the default setting exists, the Windows Operating System Product may nevertheless ignore a designated Non-Microsoft Middleware Product.

F. Commingling of Operating System Code and Middleware Code

225. Sections III.C and III.H of the RPFJ remedy Microsoft's anticompetitive commingling of browser and Windows operating system code by requiring Microsoft to redesign its Windows Operating System Products to permit OEMs and end users effectively to remove access to Microsoft Middleware Products (Section III.H.1) and to allow competing middleware to be featured in its place (Section III.C).

²¹³ SBC 60.

²¹⁴ SBC 61-62.

²¹⁵ RealNetworks 16-17; Henderson 6; CCIA 56; PFF 21; Harris 7-8; Schulze 2.

²¹⁶ Pantin III.27.

²¹⁷ Kegell 5.

Section III.H also requires Microsoft to create a mechanism that permits rival middleware products to take on a default status that will, if the consumer chooses, override middleware functions Microsoft has included in the operating system in many cases (Section III.H.2).

226. A number of commentators assert that, in spite of these provisions, the RPFJ is deficient because it does not contain an express prohibition on Microsoft "commingling" the code of Middleware Products in the same files as the code for the operating system.²¹⁸ They note that the Court of Appeals upheld the District Court's liability determinations regarding both Microsoft's elimination of the Add/Remove capability for its browser and its commingling of browser code and operating system code. But the Court of Appeals did not hold that commingling of code alone, without regard to any anticompetitive effects it might have in a particular case, is anticompetitive or illegal. In fact, the United States challenged, and the Court condemned, Microsoft's practice of commingling operating system and Internet Explorer browser code for a specific reason: because the commingling in that instance had the purpose and effect of preventing OEMs and end users from removing access to the browser from Windows.

227. Some comments suggest that the lack of a ban on commingling in the RPFJ retreats from the position on commingling that the United States took in the prior remedy proceeding and that the District Court adopted in the IFJ. These commentators assert that the IFJ actually prohibited Microsoft from commingling code for middleware with code for the operating system.²¹⁹ In fact, however, the IFJ's anti-binding provision, Section 3.g, only required that Microsoft make available a version of Windows in which "all means of end-user access" to Microsoft Middleware Products could be removed by OEMs or end users. IFJ § 3.g.i (emphasis added).²²⁰

²¹⁸ AA1 13–14; AOL 2–3, 17–24; CCIA 45–46; Sen. Kohl 4; Litan 42–45; ProComp 31–33; RealNetworks 20–21; SBC 46; TRAC 9.

²¹⁹ AOL 17, 20; SBC 45.

²²⁰ Some commentators suggest the reason the IFJ did not require actual removal of middleware code from Windows was because the IFJ's conduct restrictions were intended to be merely transitional, until the breakup of Microsoft could be effectuated. As a result, the argument appears to go, the anti-binding provision did not need to be as extensive or invasive as it would have been in the absence of a structural remedy. But the commentators cite no support in the Plaintiff's prior remedy submissions or the IFJ itself for this claim. In fact, the need to remedy Microsoft's integration of middleware in Windows in a non-removable way was just as

228. The United States has, throughout the remedy phases of this case (including before the District Court in June 2000), stated consistently that it did not seek to require Microsoft to remove commingled code from Windows. The United States' remedy briefs in the June, 2000 proceeding made clear our view that the competitive problems created by Microsoft's bundling of middleware would be addressed adequately by ensuring the ability to remove end-user access, and not the ability actually to remove code:

Microsoft suggests that Section 3.g.'s requirement of removal of "end user access" dramatically increases the scope of what is a "Middleware Product." But only if a product first meets the definition of "Middleware Product" is Microsoft required to provide the means of removing access to it. . . . Similarly, Microsoft's statement that features like the user interface, HTML Help, and Windows Update would be "precluded" because they "are dependent on Internet Explorer" is erroneous. Section 3.g. requires that OEMs and end users be able to remove access only to the middleware product—in this case the browser—not to APIs or code. See Felten Declaration ¶¶ 92, 94; Findings ¶¶ 183–185.²²¹

Plaintiffs' Reply Memorandum In Support of Proposed Final Judgment at 62 (filed May 17, 2000) (emphasis added).²²²

strong during the interim conduct remedy period of the IFJ as it is under the RPFJ.

²²¹ Professor Felten stated in part in the cited remedy declaration:

To comply with the product Binding provision, Microsoft's future Windows Operating System Products must allow OEMs and end users *ready means for removing End-User Access* to any Middleware Product. I will use the term 'Unbinding' to refer to the development of the means of removing End-User Access to a Bound product. Declaration of Edward Felten ("Felten Decl.") ¶92 (filed April 28, 2000)(emphasis added).

²²² Various commentators also seek to draw contrasts between the RPFJ and the so-called "Mediator's Draft #18" from the Spring 2000 mediation process with Judge Posner. See e.g., AOL "17 & n.14. Such attempts at comparison or contrast are fundamentally flawed and therefore of no value in assessing the RPFJ. First, that mediation process was and remains confidential; there has been no authentication of any of the documents now available publicly that purport to represent mediation drafts. Second, the draft in question is itself styled as a "Mediator's Draft;" there is no basis on which to conclude, other than unsubstantiated newspaper articles cited in the comments, that it reflects an actual proposal approved or submitted by any party or that any party ever was willing to agree to it. Third, purported settlement positions from early 2000 indicate nothing about the adequacy of the RPFJ today. The litigation was at a fundamentally different stage. The District Court had issued extensive Findings of Fact that highly favored the United States' presentation of evidence, but the District Court had not yet issued its Conclusions of Law, let alone had the Court of Appeals reviewed and modified the District Court's liability determination.

229. The reason for the United States' consistent position is that, under the facts proven at trial in this case, the competitive significance of Microsoft's commingling is the exclusion of competing middleware products caused by the visible presence and usage of Microsoft's Middleware Product, not by the mere presence of the underlying code. The Court of Appeals concluded that Microsoft's commingling had an anticompetitive effect and constituted exclusionary conduct because commingling "deters OEMs from pre-installing rival browsers, thereby reducing the rivals' usage share and, hence, developers' interest in rivals' APIs as an alternative to the API set exposed by Microsoft's operating system." Microsoft, 253 F.3d at 66. The Court of Appeals relied upon and upheld the District Court's findings, which reflect a concern primarily with the confusion and exclusion caused by the visible presence of Microsoft's middleware and rival middleware.²²³ For example, in describing Microsoft's initial commingling in Windows 95, the District Court found:

Although users were not able to remove all of the routines that provided Web browsing from OSR 2 and successive versions of Windows 95, Microsoft still provided them with the ability to uninstall Internet Explorer by using the "Add/Remove" panel, which was accessible from the Windows 95 desktop. The Add/Remove function did not delete all of the files that contain browsing specific code, nor did it remove browsing-specific code that is used by other programs. The Add/Remove function did, however, remove the functionalities that were provided to the user by Internet Explorer, including the means of launching the Web browser. Accordingly, *from the user's perspective, uninstalling Internet Explorer in this way was equivalent to removing the Internet Explorer program from Windows 95.*

Findings of Fact, ¶ 159 (emphasis added). The District Court went on to find that, even with commingling of code, "[i]f OEMs removed the most visible means of invoking Internet Explorer, and preinstalled Navigator with facile methods of access, Microsoft's purpose in forcing OEMs to take Internet Explorer—capturing browser usage share from Netscape—would be subverted." *Id.* ¶ 203.

²²³ See, e.g., *Findings of Fact*, ¶159 ("the inability to remove Internet Explorer made OEMs less disposed to pre-install Navigator . . . Pre-installing more than one product in a given category . . . can significantly increase an OEM's support costs, for the redundancy can lead to confusion among novice users. In addition, pre-installing a second product in a given software category can increase an OEM's product testing costs.").

230. In spite of this clear basis for the District Court's and Court of Appeals' conclusions, some commentators assert that the mere fact of commingling itself deters OEMs from installing rival middleware.²²⁴ Other commentators ignore the basis of the courts' commingling analyses and argue that the competitively significant component of Microsoft's integration is the resulting presence of middleware APIs on every PC on which Windows is installed, whether or not end-user access to the middleware product has been removed and, from the user's standpoint, that product is no longer present.²²⁵ They argue that Microsoft's ability to obtain, through integration of middleware into Windows, ubiquitous distribution of its APIs without regard to the presence or absence of access to the product, will be competitively determinative, and that no rival middleware producer can overcome Microsoft's advantage and persuade developers to write to its products.²²⁶ Usage is only a means to an end, they argue, with the end being the widespread presence of APIs on PCs.

231. These theories of competitive harm advanced by the commentators are not based on the facts proven by plaintiffs at trial, reflected in the District Court's findings, and upheld by the Court of Appeals. The basis for commingling liability, and remedy, in this case is the presence, from the user's perspective, of the product, and consequent confusion and other deterrents to installation of additional, rival middleware products; the mere presence of APIs is not enough. Indeed, although Microsoft argued vigorously in its defense during the liability phase that removing end-user access amounted to no more than "hiding" the middleware, an act of no competitive significance, that argument was never accepted.

232. Thus, a ban on commingling without regard to its competitive significance, as many commentators appear to seek, would impose a wholly unnecessary and artificial constraint on software design that could have adverse implications for consumers.²²⁷ Moreover, changes to the operating system that would be required to implement such a blanket prohibition likely would have adverse effects not only upon Microsoft and its customers

but also upon third parties that already have designed software to rely on the present operating system code. A flat prohibition on commingling in this particular case, without due regard to the competitive impact of that commingling, therefore likely would be harmful, not helpful.

233. Some commentators point out that, even if end-user access to a Microsoft Middleware Product has been removed by an OEM or end user pursuant to Section III.H.1, that product may still launch in certain default situations addressed by Section III.H.2 of the RPFJ, and therefore unacceptable end-user confusion will persist even after the access-removal remedy.²²⁸ But this argument overlooks the Court of Appeals' decision, which held that certain instances of Microsoft's "hard-wiring" its browser so that it would launch in particular situations even where the user had designated another browser as the default were not unjustifiably anticompetitive. *Microsoft*, 253 F.3d at 67.

234. A number of commentators argue that, even with the ability to remove access to Microsoft Middleware, commingling Middleware code with Windows in a way that is non-removable actually diminishes the value and worsens the performance of Microsoft's products, by causing decreased reliability or increased susceptibility to security risks.²²⁹ As one commentator correctly notes, however, this impact of commingling on the quality of Microsoft's products was not an apparent basis for the Court of Appeals' sustaining the liability determination for this conduct.²³⁰ Rather, the exclusionary character of commingling in a non-removable fashion formed the basis for the court's ruling. *Microsoft*, 253 F.3d at 66.²³¹

235. In arguing for complete removal of middleware code from the operating system, some commentators seek to extend the findings on commingling to a more direct attack upon Microsoft's practice of providing middleware functions in the Windows operating system. That practice was the subject of

the tying claim and was part of the attempted monopolization claim, neither of which was sustained by the Court of Appeals. Requiring Microsoft completely to disintegrate middleware functions from the operating system might have been a more appropriate remedy for those claims, had they been sustained, than for the more limited claim of commingling of the browser and operating system code. In that sense, these commentators seek relief that exceeds the bounds of the monopoly maintenance finding that is the sole basis for relief at this stage of the case. Consistent with its position throughout the remedy phase of this litigation, the United States' concern with commingling is appropriately and fully addressed by the remedies proposed in the RPFJ.

236. Finally, at least one commentator complains that the RPFJ is deficient because it does not require Microsoft to license to OEMs versions of Windows from which the means of end-user access have been removed at lower royalty rates than the version of Windows that includes full access to Microsoft Middleware Products.²³² There is no basis for such a provision under the Court of Appeals' ruling in this particular case. First, the Court of Appeals indicated that the question of whether Microsoft price bundled, that is, charged more for Windows and IE together than it would have charged for Windows alone, has not yet been answered.²³³ Second, the Court of Appeals noted that it had "no warrant to condemn Microsoft for offering either IE or the IEAK [Internet Explorer Administration Kit] free of charge or even at a negative price."²³⁴

V. Retaliation Against ISVs or IHVs (RPFJ § III.F)

237. Section III.F of the RPFJ prohibits Microsoft from retaliating against an ISV or IHV, or entering into agreements that condition the grant of consideration to an ISV, based on the firm's refraining from developing or other involvement with software that competes with Microsoft Platform Software or software that runs on such a competing platform. The provision provides limited exceptions.

A. Comments on Section III.F.1

238. Section III.F.1 prohibits Microsoft from retaliating against any ISV or IHV because of its development, usage, distribution, promotion, or

²²⁴ AOL 22–23; Litan 45.

²²⁵ Litan 44; RealNetworks 20–21.

²²⁶ AAI 14–O15; AOL 21–22; CCIA 49–51; Litan 44; ProComp 61–62.

²²⁷ Some comments correctly note that a flat ban on commingling might prevent Microsoft from adding new, innovative features to Windows, a result that would not be in the public interest. Economides 9; Johnson 3–4.

²²⁸ AAI 15–16.

²²⁹ CCC 22; Elhauge 1–2; Sen. Kohl 4.

²³⁰ Elhauge 6.

²³¹ Moreover, as Professor Felten testified in his prior remedy declaration, requiring that end users and OEMs be able to remove end-user access to Microsoft Middleware Products would itself result in improvements in the efficiency and reliability of Windows. Felten Decl. ¶ 97 ("Section 3.g would require Microsoft to undo the illegal product Binding in which it has already engaged, and to refrain from further Binding of Middleware Products to Operating Systems. This will lead to improvements in the efficiency and reliability of Windows.").

²³² SBC 48–49. SBC notes that IFJ § 3.g.ii contained a such a provision. Id.

²³³ 253 F.3d at 96.

²³⁴ Id. at 68.

support of any software that competes with a Windows Operating System Product or a Microsoft Middleware Product or software that runs on any such competitive software.

239. Some commentators question the appropriateness of any anti-retaliation provision. One expresses skepticism that any injunctive provision can effectively constrain Microsoft's behavior and recommends the imposition instead of a structural remedy.²³⁵ The United States believes that an injunction against retaliation effectively can deter Microsoft from anticompetitive behavior of the kinds found illegal by the Court of Appeals. The United States continues to believe that its decision not to seek structural relief in the current proceeding is appropriate in light of that appellate ruling.²³⁶ Injunctive relief cannot turn back the clock, but it can meet the relevant remedial goal of restoring competitive conditions in the market.²³⁷

240. One commentator objects to the language used in Section III.F.1. It contends that "retaliate" is left undefined and that the RPFJ addresses only retaliation that occurs "because of" a firm's acts with competing software, leaving Microsoft free to argue in the future that some given act does not qualify as retaliation and was not caused by the other firm's acts.²³⁸ But retaliation is not an unfamiliar, ambiguous, or technical term. It carries the clear meaning of taking adverse actions that the commentator recommends. Moreover, the commentator's preferred alternative to "because of"—"based directly or indirectly," the language used in IFJ § 3(d) and in the Litigating States' Proposal § 8—puts the same, appropriate, obligation to show that some adverse action by Microsoft toward an ISV or IHV was spurred by the ISV's or IHV's prior behavior. Indeed, without an obligation to show such adverse action, retaliation could be improperly read to cover withholding any benefit in response to an undesired action. For example, if Microsoft decided for valid business reasons that it no longer wanted to engage in a particular transaction, it could be accused of retaliating.

241. Commentors suggest several increases to the breadth of Section

III.F.1's prohibition against retaliation. First, commentators contend that the ban should cover threats of retaliation by Microsoft rather than only acts of retaliation.²³⁹ But because the RPFJ prohibits retaliation itself, any threat of retaliation is necessarily empty—and, if anything, likely to encourage reporting of perceived and ambiguous "threats." The United States therefore believes that prohibiting threats is unnecessary. In a related vein, one commentator contends that the ban should cover "coercion short of an agreement," apparently meaning instances in which firms undertake voluntary actions to prevent Microsoft from becoming displeased.²⁴⁰ Such a provision would be inappropriately vague, making the legality of Microsoft's actions dependent in part on the perceptions of the "coerced" ISV or IHV.

242. Second, a commentator suggests that Section III.F.1 should prohibit Microsoft from threatening or bringing suit for infringement of Microsoft's intellectual property portfolio.²⁴¹ The United States disagrees. The purpose of the RPFJ is to allow competitors freedom to develop and market their own software to challenge Windows, not to allow them to appropriate Microsoft's intellectual property.²⁴²

243. Third, several commentators suggest Section III.F.1 should ban retaliation against firms other than ISVs and IHVs; Litigating States' Proposal § 8, for instance, additionally would bar acts of retaliation against IAPs, ICPs, OEMs, or Third-Party Licensees.²⁴³ Such additions are unnecessary. The RPFJ already does ban retaliation by Microsoft against OEMs, in Section III.A. And Section III.G bans the kinds of pressure that Microsoft actually used against IAPs and ICPs in the past, and would be most likely to use again in the future absent the RPFJ. In covering ICPs, the RPFJ in fact goes beyond the Court of Appeals' ruling, which found that "the District Court's findings [with respect to the deals with ICPs] do not support liability." *Microsoft*, 253 F.3d at 71. The District Court did make factual findings about what Microsoft did to the ICPs, and nothing that the District Court

or the Court of Appeals said about the lack of competitive effect of those actions negates the truth of their factual findings on them.

244. Fourth, commentators suggest the prohibition should ban retaliation related to a broader class of software than that contemplated in Section III.F.1.²⁴⁴ They argue that Microsoft should be prohibited from retaliating against ISVs' and IHVs' actions with regard to any products or services that compete with any Microsoft products or services. This expansion is unnecessary to achieve the goal of the RPFJ, which is to ensure that firms can freely choose to promote the popularization of operating systems or middleware that might ultimately threaten Microsoft's operating system monopoly by lowering the applications barrier to entry. The RPFJ does so by protecting ISVs' and IHVs' right to distribute or otherwise promote "any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software." ISVs' and IHVs' activities with respect to Windows applications or Microsoft hardware, to take two examples raised by the commentators, are unlikely to affect the barrier to entry that protects Windows and so are outside the appropriate scope of the RPFJ.

245. Fifth, a commentator suggests that the RPFJ should prohibit Microsoft from retaliating against firms that make a good faith complaint against Microsoft for violating the RPFJ but whose complaint is ultimately either not brought forward to the court for action or is ruled by the court not to be a violation.²⁴⁵ The RPFJ does, in fact, give firms such protection: Section III.A.3 (OEMs) and Section III.F.1.b (ISVs and IHVs) explicitly prohibit Microsoft from retaliating against firms for "exercising any of the options of alternatives provided for under this Final Judgment," including the right of complaint guaranteed by Section IV.D.1.

246. Finally, several commentators suggest that Section III.F.1 should explicitly prohibit Microsoft from retaliating against firms that have participated or cooperated with the Government in this litigation.²⁴⁶ For a discussion of the merits of including a provision that prohibits retaliation for participation in this litigation, see Section XI(G) below.

²³⁹ Palm 14; ProComp 34.

²⁴⁰ ProComp 34.

²⁴¹ Red Hat 7–8, 10–13; see also the discussion of the concerns of the open source community, below.

²⁴² On a side note, the commentator is mistaken in asserting that Section III.F.3 expressly permits Microsoft to sue for infringement if an ISV or IHV takes any of the actions protected from retaliation under Section III.F.1. Red Hat 7. Section III.F.3 simply says that Microsoft may enforce agreements or intellectual property rights so long as by doing so it does not violate any provision in the RPFJ.

²⁴³ Litigating States, Ex. A 13–14; SBC 95–96; Pantin 14–15.

²⁴⁴ SBC 97; Pantin III.17; CCIA 86; PFF 18–19; Akin 3.

²⁴⁵ Harris 6.

²⁴⁶ SBC 99; Litigating States, Ex. A 16.

²³⁵ Relpromax 17–18; Economides 12 (disagrees with this concern).

²³⁶ ACT 25, 29 (Section III.F adequately forbids retaliation against ISVs and IHVs).

²³⁷ Sun 15–16.

²³⁸ SBC 96–97; CCIA 87 (addressing only specific type of retaliation, e.g., Microsoft's threat to discontinue porting Office to Mac OS unless Apple stopped supporting Netscape).

B. Comments On Section III.F.2

247. Section III.F.2 prohibits agreements relating to Windows Operating System Products that condition the grant of Consideration (a defined term in the RPFJ) that encompasses both monetary and nonmonetary benefits) on an ISV's refraining from developing, using, distributing, or promoting the same kinds of software addressed in Section III.F.1—software that competes with a Windows Operating System Product or a Microsoft Middleware Product or software that runs on any such competitive software. A limited exception permits Microsoft to enter such agreements if they are “reasonably necessary to and of reasonable scope and duration in relation to a bona fide contractual obligation of the ISV to use, distribute or promote any Microsoft software or to develop software for, or in conjunction with, Microsoft.”

248. Several commentators argue that the language of this exception is vague and subject to abuse by Microsoft, allowing it to prevent ISVs from entering partnership and other agreements with rival firms.²⁴⁷ Microsoft, however, may only enter agreements that limit the ISV's activities with rival software to the extent that those limitations are reasonably related to a bona fide contractual relationship between Microsoft and the ISV. It is important to protect ISVs' opportunity to engage in legitimate, procompetitive arrangements with Microsoft. For example, Microsoft could enter into an agreement that provides an ISV with funds for the promotion of Microsoft software and prohibits the ISV from spending those funds to promote rival software. In contrast, contrary to the concerns of one commentator, Microsoft could not enter into an agreement that provides an ISV with assistance in promoting a Microsoft product on condition that the ISV not also distribute, use, or promote a rival product, because such a limitation would not be reasonably related to the ISV's obligation to promote the Microsoft product.²⁴⁸

249. One commentator argues that the language of the exception in Section III.F.2 is no more precise than a simple statement of the antitrust rule of reason, and, because it offers no guidance to the Court about how to distinguish between a “bona fide contractual obligation” and an anticompetitive exclusionary requirement, may establish a rule even more permissive than the rule of

reason.²⁴⁹ There is a necessary trade-off in an injunctive provision, and in exemptions from such a provision, between specificity and generality. The more specific the provision about the behavior that is permitted or prohibited, the greater the opportunity for the affected firm to tailor anticompetitive activities to avoid court supervision. The exemption in Section III.F.2, with its reliance on general but established legal terms such as “reasonable,” “reasonably necessary,” and “bona fide,” allows the United States and the court to consider the substance and not the mere form of Microsoft's future agreements with ISVs. Absent this limited exception, Section III.F.2 would prohibit otherwise lawful collaborations, with no legal basis in the findings of this case.

250. One commentator objects that Section III.F.2, which begins with the words “Microsoft shall not enter into any agreement,” grandfathers any existing agreements that would otherwise be impermissible.²⁵⁰ It is correct that Section III.F.2 only applies to agreements signed after the date of entry of the RPFJ. This limitation should have little impact, however, because Microsoft must regularly rewrite its agreements with ISVs in order to encourage them to write to and redistribute Microsoft's newest APIs and technologies.

251. Finally, at least one commentator expresses concern that Section III.G does not contain language similar to Provision 3.h (“Agreements Limiting Competition”) of the IFJ, and so would permit Microsoft to seek to enter market allocation agreements like those it proposed to Netscape and Intel.²⁵¹ The commentator's concern is addressed not in Section III.G, but here in Section III.F.2, which does in fact substantially prohibit agreements that limit competition. Under its terms, Microsoft may not “enter into any agreement relating to a Windows Operating System Product that conditions the grant of any Consideration” on an ISV's refraining from various forms of involvement with software that runs on, or itself is, software that competes with Microsoft Platform Software. To the extent that any agreements that limit competition are not covered by Section III.F.2, they can of course be addressed by other means: Microsoft could be prosecuted, at minimum under Sherman Act § 1, for any market allocation agreement that it

reached with a competitor or competitors.

C. Comments On Section III.F.3

252. Section III.F.3 simply states that nothing in Section III.F shall prohibit Microsoft from enforcing any property right or any provision of an agreement with an ISV or IHV that is not inconsistent with the RPFJ.

253. Several commentators apparently misread Section III.F.3 as introducing a loophole or somehow granting Microsoft rights and powers that it does not now have.²⁵² Section III.F.3 merely states with clarity the intended limits of the remainder of Section III.F.

VI. Exclusionary Agreements (RPFJ § III.G)

254. Commentors raise a variety of concerns about Section III.G, which prohibits Microsoft from entering into a variety of exclusionary agreements. The objections generally fall into two categories: concerns about omissions from Section III.G, and concerns about Section III.G's exceptions.

A. Omissions

255. At least one commentator expresses concern that Section III.G does not contain language similar to Section 3.h (“Agreements Limiting Competition”) of the Initial Final Judgment, and so would permit Microsoft to seek to enter market allocation agreements like those Microsoft proposed to Netscape and Intel.²⁵³ Although Section III.G does not cover such agreements, Section III.F.2 does.

256. Some commentators object that the RPFJ does not contain a provision prohibiting Microsoft from granting consideration to a third party for agreeing not to use or distribute non-Microsoft products or services, a provision that the United States argued for in the earlier remedy proceeding and which was included in the IFJ (§ 3.e.i).²⁵⁴ In a similar vein, one of the same commentators objects that RPFJ Section III.G.2, which prohibits Microsoft from granting placement in Windows to an IAP or ICP on condition that it refrain from distributing certain competing software, reflects phrasing supported by Microsoft and opposed by the United States in the previous proceeding.²⁵⁵ Since the time of the June 2000 IFJ, of course, the Court of Appeals has ruled on liability—

²⁵² SBC 98; also see the discussion in Section III.F.1, *supra*.

²⁵³ SBC 98–99.

²⁵⁴ SBC 105–06; 152; RealNetworks 30–31; Harris 7; Clapes 7.

²⁵⁵ SBC 106–07, 153.

²⁴⁷ SBC 98; CFA 97; Maddux ¶ 1; Pantin III.17; CCIA 82; Akin 3.

²⁴⁸ AAI 26–27, 35–36.

²⁴⁹ Litan 47–48; see generally CCIA 88; Elhauge 12.

²⁵⁰ Harris 6.

²⁵¹ SBC 98–99.

narrowing the District Court's ruling and vacating the IFJ itself. The language of RPFJ Section III.G does prohibit the kinds of agreements—e.g., between Microsoft and IAPs—that the Court of Appeals found to be unlawful.²⁵⁶

257. Several commentators contend that, unlike the Litigating States' Proposal (§ 6), RPFJ Section III.G covers Microsoft's contracts with only named categories of trading partners and may omit others who are important, e.g., large corporate end-user purchasers.²⁵⁷ Section III.G.1 does, however, cover contracts between Microsoft and any IAP, ICP, ISV, IHV, or OEM. Section III.G.1 thus achieves its desired goal of ensuring that Microsoft cannot use exclusive agreements to tie up key channels of distribution for competing middleware and operating systems—indeed all channels of distribution that were discussed at trial.²⁵⁸ End users, including corporate end users, will be able freely to choose the software products they wish to use.

B. Exemptions

258. Commentors raise several issues regarding two exemptions in Section III.G. The first concerns the “commercially practicable” exemption to Section III.G.1; the second concerns the joint venture exception that applies to all of Section III.G.

259. Section III.G.1 does not apply to agreements if Microsoft obtains in good faith a representation from the contracting third party that it is “commercially practicable” for it to provide equal or greater distribution for competing non-Microsoft software, whether or not it actually distributes that non-Microsoft software.²⁵⁹

²⁵⁶ One commentator's concern appears to reflect a misunderstanding of the purpose of Section III.G.2. Observing that the provision prohibits Microsoft from granting placement to an IAP or ICP on the condition that the IAP or ICP refrain from activities with any software “that competes with” Microsoft Middleware, the commentator questions whether the provision would have protected Netscape's Navigator during the period before Microsoft introduced Internet Explorer. See PFF 19–20. By implication, the commentator questions whether Section III.G.2 adequately will protect future nascent middleware. But Section III.G.2. prohibits certain conditioned contracts; if Navigator did not compete with IE because IE did not exist, then Microsoft would have no reason to give an IAP benefits on the condition that the IAP not use Navigator. And that is what the historical record shows: Microsoft did not impose the unlawful IAP contracts in the early, pre-IE days of Navigator, but rather started to impose them in late 1996 at a time when Microsoft was trying to build IE's usage share. See Findings of Fact, ¶¶ 256–62. The current wording of Section III.G.2 adequately prohibits Microsoft from taking action against threatening products.

²⁵⁷ SBC 104–05, 151–52; CCIA 59 n.12.

²⁵⁸ Economides 11.

²⁵⁹ SBC 107; Litigating States, Ex. A 12 (point 14).

260. At least one commentator misreads the language of Section III.G.1, asserting that the provision permits Microsoft to demand distribution of its own software at what Microsoft deems to be a commercially practicable level.²⁶⁰ The representation of “commercial practicability” by a third party contained in Section III.G.1 does not, however, refer to its distribution of Microsoft software, but of non-Microsoft software.

261. Nor does Section III.G.1 give Microsoft an affirmative right to demand that third parties carry its products, as another commentator claims.²⁶¹ The provision merely describes the terms that Microsoft is permitted to offer to a third party. Moreover, the provision does not give Microsoft any power to affect the circumstances that determine the acceptable terms: Microsoft cannot force or require a third party to make a representation about the commercial practicalities that it faces.

262. Some commentators contend that third parties are likely to make empty representations to Microsoft in exchange for preferential treatment. That is, a third party like an OEM is more likely to say that it could carry competing products than actually carry those products, because it would not want to distribute two similar products on a particular computer that it sells.²⁶² But this criticism misses the fact that the OEM may well choose to offer the non-Microsoft product on, for example, 50% of its product line, and the Microsoft product on the other 50%, thus allowing the consumer to choose freely among differentiated computer/software bundles. The United States believes that, contrary to the concern raised by at least one commentator, this provision will prevent Microsoft from guaranteeing that rival technology will not become broadly available.²⁶³ Further, the “good faith” requirement ensures both that Microsoft cannot make a representation of commercial practicability a standard part of its license agreements and that Microsoft could not rely on this exemption where it knows that a representation of commercial practicability is not legitimate.

263. A number of commentators contend that Microsoft will be able to obtain representations of commercial practicability from third parties simply by paying them sufficiently.²⁶⁴ Section III.G.1, however, makes it logically

impossible for Microsoft to seek—much less get—any form of exclusive distribution, promotion, use, or support on all of a third party's products, no matter how much Microsoft is willing to pay. Microsoft cannot, for instance, pay an ICP to make its content available in a format readable only by Windows Media Player, because it is logically impossible for that ICP to represent that it could also simultaneously make that content available only in a format readable only by some non-Microsoft media software.

264. Commentors also raise issues about Section III.G's exemption for certain joint venture and joint development or services arrangements, under which a third party can be prohibited from competing with the object of the joint arrangement for a reasonable period of time.

265. One commentator in this group complains that the standard enunciated in Section III.G for an agreement to qualify for this exemption is nothing more than a restatement of the traditional antitrust rule of reason.²⁶⁵ This contention, however, overlooks the exemption's careful limitations. The exemption applies only to bona fide joint ventures and to other joint agreements for certain specific productive activities, and only those in which both Microsoft and the other party contribute significant resources. Further, these commentators overlook that nothing in the Court of Appeals' decision warrants denying Microsoft the ability to enter into joint arrangements, which may have procompetitive benefits for the market.

266. The requirement that a joint development or services agreement must create either a new product, service, or technology, or a material value-add to one that already exists addresses the concerns raised by several commentators that Microsoft could use Section III.G to block competition with joint activities that create nothing more than routine alterations to Microsoft or non-Microsoft products.²⁶⁶

267. Some commentators question whether Microsoft could manipulate its interpretation of, for instance, “significant developer or other resources” in order to invoke the exemption to cover activities that are not truly joint.²⁶⁷ What constitutes a “significant” resource is not spelled out in the RPFJ because it is a familiar term and concept in antitrust enforcement. For example, the Antitrust Guidelines

²⁶⁰ CFA 97.

²⁶¹ SBC 152.

²⁶² AAI 26; Harris 7.

²⁶³ Pantin 16.

²⁶⁴ CCIA 89.

²⁶⁵ Litan 48.

²⁶⁶ CCIA 88–89; AOL 36; AOL, Klain 5.

²⁶⁷ CFA 98; Litigating States, Ex. A 12 (point 14); RealNetworks 30–31.

for Collaborations Among Competitors issued jointly by the Federal Trade Commission and Department of Justice in April 2000 describe the contribution of “significant capital, technology, or other complementary assets” as a hallmark of efficiency-enhancing collaborations between firms. (FTC/DOJ Antitrust Guidelines for Collaborations Among Competitors, 8).

268. The United States, of course, retains power to evaluate and seek enforcement of the RPFJ against sham joint arrangements. Microsoft cannot, as some commentators suggest, take the identical distribution agreements found unlawful at trial and exempt them from Section III.G merely by characterizing the agreements as “joint” activities.²⁶⁸ As the Court of Appeals found (Microsoft, 253 F.3d at 72), Microsoft’s exclusionary agreements with ISVs, to take just one example, had no procompetitive justification; they cannot be considered legitimate joint activities to produce new or improved products, technologies, or services, and so would not be exempted from Section III.G.

269. Another commentator notes²⁶⁹ that the United States objected in June 2000 to Microsoft’s proposal for a joint-venture exception to Section 3.h of the Initial Final Judgment (“Ban on Agreements Limiting Competition”). The exception in RPFJ Section III.G, however, is narrower than the broad exception Microsoft proposed, and it is tailored to permit only joint activities that are genuinely procompetitive, those that are not mere shams for market allocation agreements but require firms legitimately to share significant resources to create new or improved opportunities for consumers. A non-compete clause with a legitimate joint venture is not, contrary to one commentator’s view, necessarily inappropriate merely because Microsoft is one of the parties to the joint venture.²⁷⁰ Both the United States and the courts consistently have noted that such procompetitive joint ventures do exist and that Microsoft should be permitted to engage in them, see, e.g., IFJ § 3.a.ii (exception for “bona fide joint development efforts”).

270. Finally, some commentators raise similar concerns about whether Microsoft could abuse the exception in Section III.G for agreements “in which Microsoft licenses intellectual property

in from a third party.”²⁷¹ The exception permits Microsoft, in licensing new technology from an ISV for incorporation into a Microsoft product, to ensure that the ISV will not also license the same technology to a competitor who hopes to “free ride” on Microsoft’s popularization of the technology. It therefore provides Microsoft with appropriate incentives to invest in such popularization. If Microsoft entered into an agreement with an ISV, or other third party, in which the licensing-in of such intellectual property is nothing more than a pretext for otherwise impermissible exclusionary terms, the United States would review the legitimacy of such an agreement under Section III.G.

VII. Disclosure Provisions (RPFJ §§ III.D, III.E)

A. Disclosure of APIs (RPFJ § III.D)

271. Many commentators raise issues concerning the disclosure of APIs in RPFJ Section III.D. The issues will be discussed in the following categories: First, issues concerning the products between which the APIs are disclosed will be discussed. Next, API issues, focusing on the substance of the disclosure, and the definitions of “API” and “Documentation,” will be discussed. Third, timing issues, including analysis of the definition of “Timely Manner,” will be addressed.

1. Product Issues

272. Section III.D calls for certain disclosures between Microsoft Middleware and a Windows Operating System Product. Many commentators argue that the definitions of Microsoft Middleware and Windows Operating System Product can be evaded easily; that products other than Microsoft Middleware should be included; or that products other than Windows Operating System Product should be included. Each of these will be addressed in turn. For a discussion of Microsoft Middleware itself, see Section III(B) above.

c. Microsoft’s Ability To Manipulate the Definitions To Avoid Disclosure

273. Several commentators state that the API disclosure provisions are completely within Microsoft’s control and that Microsoft can evade the provisions simply by labeling Microsoft Middleware as part of a Windows

Operating System Product.²⁷² Some misunderstand the interaction between the Windows Operating System Product and Microsoft Middleware definitions, arguing, for example, that interfaces between Internet Explorer and a Windows Operating System Product are not covered if Microsoft chooses to label Internet Explorer as part of Windows. This is incorrect. These comments fail to realize that a product can be both included in a Windows Operating System Product and still have code that qualifies as Microsoft Middleware. It does not matter if Microsoft labels Internet Explorer as part of Windows; what matters is that there is a separate distribution of Internet Explorer, and that the interfaces between this separate distribution and a Windows Operating System Product must be disclosed. For example, Internet Explorer 6.0 is distributed separately and included in Windows XP. Under the RPFJ, the code that is distributed separately is Microsoft Middleware regardless of whether Microsoft also calls Internet Explorer a part of Windows. Concerns that Microsoft can relabel code as being part of Windows and thus evade the disclosure provisions are unfounded; it is the separate distribution that matters, not the Windows label.

274. Another commentator argues that Microsoft can evade disclosure by removing the APIs from a Windows Operating System Product.²⁷³ This is illogical. If the APIs are not in Windows, then they cannot be used by any software, whether that software be Microsoft Middleware or competing products. At a basic level, it is important to remember that Microsoft chooses which APIs to develop and make part of Windows in the first instance. Microsoft controls which software products it develops and which it does not, and Section III.D is about disclosure of certain APIs within those products.

b. Products Other Than Microsoft Middleware

275. Some commentators argue that Section III.D should require Microsoft to disclose interfaces between Windows Operating System Products and products other than Microsoft Middleware.²⁷⁴ Some argue that all Microsoft applications that run on Windows, for instance, Office, should

²⁶⁸ ProComp 67–88; SBC 53; Maddux, Point 20; Harris 6.

²⁶⁹ SBC 107.

²⁷⁰ Pantin 17.

²⁷¹ SBC 153; RealNetworks 31; Pantin 17–18; Giannandrea 5; Harris 6.

²⁷² Litan 51; NetAction 12; ProComp 42–43; CFA 96; RealNetworks 11; CCIA, Stiglitz & Furman 30; CCIA 63.

²⁷³ AAI 20.

²⁷⁴ Alexander 3, 4; Carroll 4; Johnson 5; Gifford 5, 9; Litan 51; Kegel 18; Pantin 12; PFF 20; ProComp 38; CCIA 62.

be covered.²⁷⁵ Others argue that software that never has been distributed separately should be covered. Still others phrase the argument in terms of disclosing “all Windows APIs.”²⁷⁶ Others find the limitation to Microsoft Middleware to be appropriate.²⁷⁷

276. Disclosure of the interfaces between all Microsoft applications that run on Windows Operating System Products is considerably broader than the violations found by the Court of Appeals would justify, for several reasons. First, the word “applications” does not have a specific meaning, and could refer to almost any software code. The term is not limited to software of any particular size or purpose and could be interpreted to include the smallest pieces of software. Nor does the term have any relation to whether the software exposes any APIs or could ever be used as Platform Software itself. Thus, for instance, a clock, a solitaire program, and Microsoft’s Flight Simulator and Age of Empires games all would be included. The cost to Microsoft of hardening and documenting the interfaces between all these pieces of software would be substantial, and the United States does not see how it would increase materially the ability of competing middleware to threaten Microsoft’s operating system monopoly.

277. As phrased by one commentator, the goal is to “allow competitive products to interoperate with Microsoft software on an equal basis as Microsoft’s own products.”²⁷⁸ The United States views Non-Microsoft Middleware as competing for usage with Microsoft Middleware, and thus this provision seeks to ensure that Non-Microsoft Middleware will not be disadvantaged. The United States believes that the most competitively significant APIs are those used by the competing products, not those used by completely different types of software, such as games.

278. Moreover, as some commentators recognize, Microsoft already discloses thousands of APIs and has a strong incentive to disclose APIs.²⁷⁹ Microsoft’s disclosure of APIs is what allows applications to be written to the Windows platform, and creates and sustains the applications barrier to entry. Section III.D is designed to require disclosure of APIs in those cases where Microsoft may have a strategic interest in withholding APIs that

outweighs Microsoft’s natural incentive to disclose them—namely, where Microsoft’s own middleware is competing with rival middleware that threatens the applications barrier to entry.

279. Commentors who posit that “Windows APIs” should be disclosed fail to recognize the need for a clear line between which facets of Windows are disclosed and which are not. Windows, like most software, is comprised of modular blocks of code that “interface” to one another. Disclosing every interface in Windows is to disclose most of the source code. “Windows APIs” is simply not a defined set of APIs that appropriately can be subject to disclosure.

280. Some commentators argue that limiting disclosure to APIs used by Microsoft Middleware forces other applications merely to follow in the footsteps of Microsoft products and discourages new products.²⁸⁰ To the contrary, there is no requirement that any Non-Microsoft Middleware use the same APIs as the Microsoft Middleware; nor is there any indication that the only way to accomplish a particular function will be to use the Microsoft Middleware APIs. For instance, early web browsers such as Mosaic in 1994 clearly did not have to use the same APIs as Internet Explorer, because Internet Explorer did not exist. Yet Mosaic was developed and gained widespread popularity, all by using the thousands of Windows APIs that were already published.

c. Products Other Than Windows Operating System Products

281. Some commentators argue that Section III.D should require Microsoft to disclose the interfaces between Microsoft Middleware and products other than Windows Operating System Products.²⁸¹ Specifically, some opine that interfaces to other devices, such as handhelds or set-top boxes, should be covered. These comments are addressed under Section III.E.

282. Other commentators argue that the disclosure should be to the benefit of competing operating system vendors.²⁸² For instance, some commentators argue that the disclosure should be for any purpose, and not just “for the sole purpose of interoperating with a Windows Operating System Product.”²⁸³ Some focus on the potential use of these APIs by other operating system developers. Several

commentors go farther and propose that Microsoft be required to define the APIs that a competing operating system must provide to run Windows applications, or to implement a “Windows Application Environment” on other operating systems.²⁸⁴

283. The violations proven and upheld in this case focused on middleware as the mechanism that threatened to lower the applications barrier to entry and therefore make other operating systems better substitutes for Windows. The intent of Section III.D is to ensure that future middleware threats will have the information about Windows they need in order not to be disadvantaged relative to Microsoft’s own middleware. That is, the disclosure is not intended to permit misappropriation of Microsoft’s intellectual property for other uses. Rather, the focus of the remedy, as of the Court of Appeals’ ruling, remains restoring the competitive conditions to permit nascent threats to emerge.

2. API Issues

a. Definition of “API”

284. Several commentators criticize the definition of “API.” Significantly, one commentator points out that the definition only includes Microsoft APIs, rendering the other definitions that use the term API potentially meaningless.²⁸⁵ Specifically, the definitions of Non-Microsoft Middleware, Non-Microsoft Middleware Product and Operating System arguably fail to function as intended if the definition of “APIs” is limited to Microsoft APIs. This definition, as originally drafted, was intended to apply to Section III.D, and the definition of API has been modified in the SRPFJ to reflect the intention of the parties in drafting this definition. The RPFJ’s definition of API has thus been inserted directly in Section III.D. A generic definition of API that is not tied to Microsoft products has been inserted as definition VI.A in the SRPFJ. The meaning of API in the definitions of Non-Microsoft Middleware, Non-Microsoft Middleware Product and Operating System is now defined according to this generic definition, thereby resolving any concerns about their reliance on an API definition that is specifically tied to Microsoft products. In the SRPFJ, the revised sections are as follows (*new language underlined*):

Section III.D. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final

²⁷⁵ KDE 13.

²⁷⁶ AAI 19; CCIA 62; CCIA, Stiglitz & Furman 29; SIIA 31–32.

²⁷⁷ Economides 11.

²⁷⁸ ProComp, Arrow A–29.

²⁷⁹ CCIA 60–61.

²⁸⁰ CCIA 62; ProComp 38; CFA 96.

²⁸¹ Litigating States, Ex. A 8; Palm 6–7; Pantin 12–13; ProComp 39; AOL 39–40; CCIA, Stiglitz & Furman 43.

²⁸² Giannandrea 2; Moglen 3–4.

²⁸³ Moglen 2; Kegel 8; Maddux ¶ 11; ProComp 39.

²⁸⁴ CCC 11; Kegel 14–18.

²⁸⁵ AAI 34.

Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. *For purposes of this Section III.D., the term APIs means the interfaces, including any associated callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product.* In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner.

Section VI.A. "*API*" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D.

285. Commentors argue that the definition of API (now as contained in Section III.D) is too narrow.²⁸⁶ In particular, several argue that it should include file and document formats. As the CIS explained, "interfaces" is used broadly to include any interface, protocol or other method of information exchange used when Microsoft Middleware calls upon a Windows Operating System Product. CIS at 33–34. One commentator argues that this means that APIs simply are the interfaces between two products.²⁸⁷ In general, this is correct "the definition was designed to be read broadly to include any way in which Microsoft Middleware calls upon the services of a Windows Operating System Product. Thus, whatever Microsoft Middleware uses to request services from a Windows Operating System Product, whether it includes something that could arguably be called a "file format" or not, is the subject of disclosure. To the extent that these comments actually relate to whether applications such as Office should be considered Microsoft Middleware, those concerns are addressed above in the discussion of Products Other than Microsoft Middleware. See also Section VII(E) below.

286. Some commentors believe that APIs should include calls from a Windows Operating System Product to Microsoft Middleware, instead of the

other way around.²⁸⁸ For instance, one commentator argues that the "Play All" and "Burn CD" interfaces in Windows XP should be disclosed.²⁸⁹ These concerns are more appropriately addressed under the default provisions in Section III.H. The disclosure provisions in Section III.D and the default provisions in Section III.H address different aspects of the relationship between Microsoft Middleware and a Windows Operating System Product. In simple terms, when Microsoft Middleware calls upon functionality in a Windows Operating System Product for services, that interface is subject to analysis under Section III.D (one can think of this as middleware "calling down" into the operating system for functionality). On the other hand, when a Windows Operating System Product invokes a Microsoft Middleware Product or a Non-Microsoft Middleware Product to perform a function, those invocations are analyzed under Section III.H (one can think of this as an operating system "calling up" to the middleware for functionality). The specific functions of "Play All" and "Burn CD" in Windows XP are examples of the latter, not the former. Similarly, issues of "hardwiring" are more appropriately addressed under Section III.H.²⁹⁰

b. Definition of "Documentation"

287. Some commentors note that, in contrast to the IFJ, there is no definition of "technical information" and that instead the RPFJ uses the term "Documentation." The commentors believe that the IFJ's definition of technical information was superior or that Documentation should be broader.²⁹¹ Despite the many comments on this issue, the United States believes the definitions are very similar and produce largely similar results. To the extent there are differences, the United States believes they are due largely to problems and ambiguity in the IFJ's technical information definition.

288. The IFJ's definition of technical information was "all information regarding the identification and means of using APIs and Communications Interfaces that competent software developers require to make their products running on any computer interoperate effectively with Microsoft Platform Software running on a Personal Computer." There then followed a list of

examples of the type of information that might be provided in different circumstances. Some interpret the list as requiring the specified information in all circumstances; for instance, that for every interface a reference implementation and algorithms must be disclosed. This was never the intent of the definition, as any quick review will show, because some of the listed items only make sense for certain types of interfaces. The ambiguity and lack of clarity on this point was one of the reasons the definition was changed.

289. The controlling parts of the IFJ's technical information definition were intended to be "all information regarding the identification and means of using APIs . . . that competent software developers require." The intent behind the previous definition was to ensure that if a competent software developer required it, it had to be provided, whether that be a reference implementation, an algorithm, or any other facet of the interface.

290. In the RPFJ, the first sentence of the definition of Documentation reads "all information regarding the identification and means of using APIs that a person of ordinary skill in the art requires to make effective use of those APIs." The phrase "competent software developer" from the IFJ definition has been replaced with "a person of ordinary skill in the art" because the latter is clearer and more easily enforced, but the general intent is the same: if the information is needed by a person of the requisite skill, it must be provided.

291. The Documentation term also was defined to accommodate the RPFJ's separation of API disclosure and Communications Protocol licensing into two separate provisions and the greater specificity given to the API definition (now as used in Section III.D). Additionally, the second sentence of Documentation was added to clarify the level of specificity, precision and detail to be provided. However, the second sentence does not change the meaning of the first sentence; "all information . . . that a person of ordinary skill in the art requires to make effective use" of the APIs must be disclosed.

292. One commentator argues that Microsoft should not be allowed to disclose via MSDN because Microsoft allegedly has made its websites incompatible with non-Microsoft web browsers.²⁹² Taking the opposite approach, another commentator argues that Microsoft only should be allowed to

²⁸⁶ Kegel 18; SIIA 30–31.

²⁸⁹ RealNetworks 27.

²⁹⁰ Palm 10 (hardwiring); AOL, Klain 4 (handwiring).

²⁹¹ Litigating States, Ex. A 7, 9, Ex. B 36; Pantin 12; SIIA 29–30; SBC 79; RealNetworks 15; CCLIA 70–71; ProComp 47; AOL, Klain 5.

²⁸⁶ Kegel 5, 8, 12; Maddux ¶ 12; Litigating States, Ex. B 31; Carroll 2, 4, 5; Johnson 2, 5–6; SBC 78; KDE 13; Pantin 30.

²⁸⁷ ProComp 46.

²⁹² Maddux ¶ 13 (Microsoft should be required to publish on Slashdot (slashdot.org) and Freshmeat (www.freshmeat.org)).

disclose via MSDN.²⁹³ MSDN at present is widely used by developers who wish to develop for Microsoft platforms, and it is an efficient mechanism for distributing disclosures to developers, although other efficient mechanisms could also be developed.

293. A few commentors raise concerns regarding completeness—either that there is no incentive for the Documentation to be complete or accurate, or that there is no way to tell whether it is sufficient.²⁹⁴ The United States believes that the enforcement mechanisms of the RPFJ are sufficient to address this issue. In particular, as discussed below, the Technical Committee will have full access to the source code and any other necessary information to resolve disputes concerning sufficiency of Documentation.

294. Finally, some commentors argue that the Litigating States' definition of technical information is superior. The Litigating States' definition contains one striking change from the IFJ definition: it requires information on implementing the APIs as well as on using them. The addition of this word appears to require Microsoft to provide information on how to implement functions in third-party products, such as how to implement the APIs, not so they can be used by the middleware, but so that those interfaces can be offered to others. This appears to be aimed at allowing competing operating system vendors to clone Windows APIs. The Litigating States' definition extends well beyond remedying the violations that the Court of Appeals sustained.

c. Source Code Access

295. Commentors raise several issues regarding disclosure of source code. First, the United States does not agree that an appropriate remedy in this case requires Microsoft to disclose and publish all of its source code for Windows Operating System Products, because that would be a disproportionate appropriation of Microsoft's intellectual property.²⁹⁵ Several other commentors complain that the RPFJ provides no access to source code for competitors, as was previously contained in the interim conduct remedies in the form of a "secure facility" provision.²⁹⁶ Instead, source code access is granted to the Technical Committee, accomplishing the same enforcement purpose without the same

security concerns. When technical issues, such as whether Microsoft has disclosed all required APIs, are brought to the attention of the Technical Committee it is expected that they will consult the source code as necessary to resolve any issues. Additionally, unlike the secure facility, the Technical Committee supports anonymous complaints and can work with an industry participant without their identity being disclosed to Microsoft. Under the prior provision only "qualified representatives" had access, and the process of becoming a "qualified representative" could have required disclosure of the representatives' identity to Microsoft.

296. Moreover, it is important to note that the stated purpose of the "secure facility" provision was to facilitate compliance and monitoring. The United States believes that compliance and monitoring assessments are best performed by the United States, with assistance from the Technical Committee. To allow competitors source code access to facilitate compliance and monitoring is to place an inappropriate responsibility on competitors, who might have reasons to place their own interests above those of the U.S. public generally. Accordingly, the RPFJ calls for source code access to be available to the Technical Committee and the United States and puts the responsibility for compliance and monitoring on the United States.

297. Additionally, the removal of the secure facility provision does not change the amount of required disclosure under Section III.D. Disclosure still must be sufficient to provide "all the information . . . that a person of ordinary skill in the art requires to make effective use of those [disclosed] APIs." This can include reference implementations or any other disclosure required to meet the requirement. If the documentation provided by Microsoft is not sufficient, then it must be revised until it satisfies the requirement. The United States maintains that it, with assistance from the Technical Committee, remains best suited to address these issues, for instance through RPFJ's voluntary dispute resolution procedures.

d. Intellectual Property Issues

298. A few commentors raise concerns that Microsoft is permitted to retain certain intellectual property rights over its interfaces.²⁹⁷ These commentors argue, for instance, that Microsoft still can patent or have other exclusive legal rights that prevent

competing software developers from developing on other platforms. Another suggestion is that Microsoft be required to announce the subject matter of its patents, such that developers can tell which interfaces can be used without risk of patent infringement. These issues are addressed in Section XII(E) below.

3. Timing Issues

299. Several commentors raise issues concerning the timing of the API disclosures. These issues can be divided into three categories: when the first disclosures shall occur; when disclosures will be triggered by a new version of Microsoft Middleware; and when disclosures will be triggered by a new version of a Windows Operating System Product.

a. First Disclosures: Windows XP Service Pack 1 or No Later Than November 2002

300. The RPFJ calls for API disclosure to occur first at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of the RPFJ to the court, i.e., November 6, 2002. Currently, Service Pack 1 is scheduled to be released in August 2002. Several commentors argue that there is no reason for this delay, and that the APIs should be released immediately, or at any rate sooner than November 2002.²⁹⁸

301. This delay was necessary to allow Microsoft time to stabilize, modify as needed, test and document the disclosed interfaces. This is not a trivial task. Interfaces that were designed to be used by only a certain small number of other pieces of code are not designed, tested, or documented to the level that Microsoft customarily provides for published interfaces. Interfaces must be stabilized, in that they must be fixed at a configuration that can be maintained. The interfaces will need to be modified to add error correction or other functions to handle unexpected behavior. The interfaces must be tested to work with a great many other applications and system configurations. Finally, the interfaces must be documented to accurately describe what the interfaces do and how to use them. If any of these steps are not performed, or not performed well, then third-party products might find the interfaces to be unreliable and therefore unusable.

302. In general, there is a trade-off between immediate publication of interfaces and delayed publication of interfaces with a higher degree of

²⁹³ Pantin 11–13.

²⁹⁴ Johnson 6; Novell 18.

²⁹⁵ Maddux ¶ 12.

²⁹⁶ Litigating States' Proposal § 4; Litan 53; CCIA 70.

²⁹⁷ KDE 13; Waldman 5; Kegel 8.

²⁹⁸ SBC 81; Kegel 7–8; Sen. Kohl 5; Litan 57; Maddux ¶ 10; Litigating States, Ex. A 8–9; Palm 13; ProComp 51–52; Alexander 2; AAI 23; CCIA 83; CCIA, Stiglitz & Furman 30; CFA 96; RealNetworks 29–30.

certainty that the interfaces will be well-tested and documented. The United States believes that the appropriate balance is to publish the interfaces with Windows XP Service Pack 1. One of the rationales for choosing Service Pack 1 is that a majority of corporate users, and even some consumers, prefer to wait to purchase until the first Service Pack of a new operating system is released. This is because the first Service Pack fixes many of the “bugs” or unintended behavior of a new operating system. In addition, many more applications are updated or modified to be compatible with a new operating system after its initial release. For corporate users, there is often a significant lag time of at least a year between when they begin testing and working with a new operating system and when it is deployed or “rolled out” to corporate users. All of these factors contributed to the decision to focus on Service Pack 1 as striking the correct balance for timing of the interface disclosure.

303. Commentors raise concerns that the delay allows Microsoft time to modify the interfaces and put “key interfaces” into the operating system. Part of this concern stems from a misreading of the Windows Operating System Product and Microsoft Middleware definitions. This confusion is addressed in discussion of those definitions. *See* Section III(H) above. Because Microsoft Middleware must be distributed separately, by definition there will be a set of interfaces between the Microsoft Middleware code and the Windows Operating System Product—the interfaces are between the bits of code that are distributed separately and what comes in the box labeled Windows. It is possible that Microsoft could move code around between the operating system and the Microsoft Middleware. But it is important to keep in mind that one of the main reasons the code is distributed separately is to provide more frequent updates of the Microsoft Middleware than the operating system, and to distribute the Microsoft Middleware to the large installed base of existing Windows users. To start hiding interfaces would involve a large backward compatibility problem, involving changes to the operating system as well as Microsoft Middleware code.

304. Finally, it is worthwhile to examine the timing of the expected first disclosure under the Litigating States’ proposed remedy. The Litigating States’ proposed remedy does not have any delay before the first disclosures, which means they could occur potentially as soon as a Litigating State’s judgment was entered, giving Microsoft no time to

harden, test, and document the APIs. The Litigating States’ remedy hearing is expected to take a minimum of 12 weeks from the beginning of trial on March 11, 2002 through closing arguments. Even assuming the Court rules within 30 days, the decree would not be entered until July 2002. Microsoft undoubtedly would argue for a stay pending appeal and possibly appeal all the way to the Supreme Court. In light of such unavoidable litigation risks and delays, the United States believes the certainty of disclosure occurring between August and November 2002 is acceptable and indeed preferable.

b. Triggered by New Version of Microsoft Middleware: Last Major Beta Test Release

305. The meaning of “new major version” is covered above in the discussion of Microsoft Middleware. Section III.D calls for disclosures to occur no later than the last major beta test release of the new major version of the Microsoft Middleware. Based on data available to the United States, the last major beta test release for various Microsoft Middleware Products has occurred anywhere from two to seven months prior to the commercial release of the product, with the majority being three to four months prior. While some commentors are unfamiliar with the term,²⁹⁹ the phrase “last major beta test” has a specific meaning to Microsoft in terms of its testing and release schedule.

306. Commentors argue that this is insufficient notice for new APIs, and some argue that disclosure should be provided as soon as Microsoft developers receive the information.³⁰⁰ As a practical matter, such early disclosure is not feasible. The time when a Microsoft developer first receives information about a new API may be considerably before the API is finalized, tested and documented. Such information may be in the form of an informal e-mail or a hallway conversation. In fact, the Microsoft developer may have to make numerous changes to her own product as the API is changed. Alternatively, the Microsoft developer may be part of the testing cycle and may be required to work extensively with the Windows Operating System Product developer to write the interface. To release APIs before they are finalized will not be efficient. The United States believes that requiring the API to be fully published and documented at the last beta test

release provides a reasonable trade-off between timely disclosure to ISVs and the need for Microsoft to finish the development of the APIs.

c. Triggered by New Version of Windows Operating System Product: Timely Manner (RPFJ § VI.R)

307. A number of commentors question Section VI.R’s definition of “Timely Manner,” the term that defines when Microsoft must meet its disclosure obligations under Section III.D. *See* RPFJ § VI.R. In the RPFJ, “Timely Manner” is defined as “the time that Microsoft first releases a beta test version of a Windows Operating System Product that is distributed to 150,000 or more beta testers.” Some comments address the numerical threshold of “150,000 . . . beta testers.” Other comments address timing—Microsoft’s ability to control when it reaches this threshold.

308. Several commentors contend that 150,000 beta testers is too high a threshold to trigger Section III.D’s disclosure requirement, arguing that for past Windows Operating System Products, Microsoft may have distributed 150,000 beta *copies* but probably did not *ever* distribute them to 150,000 individual beta *testers*. These commentors therefore are concerned that the threshold will never be reached, resulting in no required disclosure before a new Windows Operating System Product is released.³⁰¹

309. The parties’ intention in drafting this definition was not to distinguish between beta copies and beta testers with respect to the 150,000 requirement. The parties originally chose the 150,000 beta tester distribution level based on the approximate current MSDN subscription base. In response to the foregoing concerns about the definition of Timely Manner, however, the United States has proposed, and Microsoft and the Settling States have agreed, to modify the definition in Section VI.R of the SRPFJ to read:

“Timely Manner” means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is made available via an MSDN subscription offering or of which 150,000 or more beta copies are distributed.

This modification clarifies the parties’ intention that Timely Manner should be triggered by the *distribution* of 150,000 or more beta copies, regardless of whether those copies are distributed to individuals who are considered “beta testers.” Moreover, the inclusion of distribution via an MSDN subscription

²⁹⁹ ProComp 48.

³⁰⁰ AAI 22; Litan 50; Kegel 7–8; Pantin 12; NetAction 10, 13; Alexander 3; Novell 19; Maddux ¶ 14; SBC 81–82; CFA 96.

³⁰¹ AOLI, Klain 14; AAI22; ProComp 48; SIIA 31; Litan 50; CCIA 84; CFA 96; Giannandrea 7.

offering as a trigger for this definition ensures that, even if the level of MSDN subscribers decreases substantially, it will still trigger Microsoft's disclosure obligations under Section III.D. Therefore, although this modification clarifies, and in fact may slightly broaden, Microsoft's disclosure obligations, it does not substantively differ from the RPFJ's definition of Timely Manner.

310. A number of commentators contend that Microsoft may in the future choose to distribute to fewer beta testers and thereby evade its disclosure obligations.³⁰² Microsoft, however, continues to have a strong incentive to beta-test extensively any forthcoming Windows Operating System Product to ensure favorable consumer reaction, and the United States believes it is not realistic to suggest that Microsoft will diminish its beta-testing to avoid the RPFJ's disclosure requirements. If Microsoft's beta-testing practices change materially after imposition of the RPFJ, the United States would consider whether the change warrants a possible contempt action.

311. Several commentators express concern that triggering disclosure under Section III.D pursuant to the Timely Manner definition will permit Microsoft's own applications and middleware developers to continue receiving access to APIs and related Documentation before third-party developers receive access, thereby giving Microsoft's developers a head start in writing new applications and middleware.³⁰³ Some note that the slow release of Windows 95 APIs to Netscape is precisely how the district court found that Microsoft retaliated against Netscape for refusing Microsoft's market division proposal in 1995.³⁰⁴ In the extreme, at least one commentator contends that Microsoft could delay disclosure until after the deadline for third-party developers to demonstrate to Microsoft that their own products are compatible with the operating system and so qualify for a logo or other certification of compatibility.³⁰⁵

312. Several factors should mitigate these concerns. Microsoft simply cannot delay the disclosure of information to an ISV until well after the release of a new Windows Operating System Product, as it did against Netscape in 1995 (*Findings of Fact*, ¶ 91), because disclosure in a "Timely Manner" would

have to occur when the Windows Operating System Product is released. And, as discussed above, Microsoft cannot put third-party developers at a substantial disadvantage without impairing the attractiveness of its new Operating System Product to consumers by reducing the range of available applications and middleware. Microsoft certainly has no incentive to send a new operating system into a market in which there are no applications available that are certified as compatible with it. On the other hand, premature disclosure of APIs—before Microsoft has had adequate opportunity to test and finalize an API—actually could hurt ISVs that wrongly rely on an interface that ultimately is not implemented.

B. Disclosure Of Communications Protocols (RPFJ § III.E)

313. Section III.E requires Microsoft on a continuing basis to make available to third parties, through licensing on reasonable and non-discriminatory terms, the Communications Protocols that are implemented natively, without additional software, in a Windows Operating System Product and are used by a Microsoft server operating system product to interoperate or communicate with the Windows Operating System Product, without the addition of other software to the client computer. In general, the comments raise questions about which software products or features are covered by this provision, what protocols are covered, the meaning of "interoperate," and timing issues.

1. Product Issues

314. Several comments raise concerns about which software products on the client or server are covered. These comments suggest that the terms used in Section III.E are undefined and insufficient, and that the licensing should apply to a broader range of products on both the client and server.

a. Windows Operating System Product

315. Many comments argue that the term "Windows Operating System Product" does not encompass Microsoft Middleware Products such as Internet Explorer, and thus there is no required licensing of Communications Protocols between IE and Microsoft server operating system products.³⁰⁶ This is incorrect. Section III.E encompasses Communications Protocols used natively by any portion of a Windows Operating System Product, including any software that can also be considered Microsoft Middleware or a Microsoft

Middleware Product. As explained in more detail elsewhere, see Section III(H) above, software code can be both Microsoft Middleware and part of a Windows Operating System Product.

316. Moreover, Windows Operating System Products such as Windows XP also contain functionality often associated with Microsoft server operating system products, such as Internet Information Services (IIS). As long as these functionalities are included natively in a Windows Operating System Product, any Communications Protocols used by these functionalities to communicate to a Microsoft server operating system product must be licensed. Some of these Communications Protocols will capture peer-to-peer communications, a concern raised by one commentator.³⁰⁷

317. Another commentator argues that licensing should be provided for products that are not part of a Windows Operating System Product, particularly Microsoft Office.³⁰⁸ Such licensing is outside the scope of this case and the Court of Appeals' ruling. The ability of Office, which is not part of the desktop PC monopoly, to communicate with Microsoft server products, which are also not part of the client PC monopoly, is not an appropriate subject for injunctive relief, given that Microsoft's liability was based solely on maintenance of the desktop PC monopoly.

d. Microsoft Server Operating System Product

318. Many comments observe that the phrase "Microsoft server operating system product" is undefined, and therefore might be narrowly interpreted to exclude many Microsoft server products.³⁰⁹ The RPFJ's phrase "Microsoft server operating system product" was a change from the November 2, 2001 Proposed Final Judgment ("November 2 PFJ"), which read "Windows 2000 Server or products marketed as its successors installed on a server computer." The intent and effect of this change was to *broaden* the coverage of this provision. The previous language referred only to a specific Microsoft product, Windows 2000 Server,³¹⁰ and its successors. And although it was intended to encompass all software functionality that was shipped within the Windows 2000 Server product, including such software as IIS and Active Directory, arguably it

³⁰² ProComp 48; Palm 13; SIIA 31; Novell 19; Relpromax 12; RealNetworks 12.

³⁰³ Henderson 6–7; Novell 19; Litan 50; Palm 13; CFA 96; CCIA 84–85; AAI 22; Litigating States, Ex. A 7–9; Alexander 3.

³⁰⁴ AOL, Klain 14; Litigating States, Ex. A 7–8.

³⁰⁵ Kegel 12–13; Burke 1; Peterson 2.

³⁰⁶ AAI 36–37; SBC 72–73; Giannandrea 4; Alexander 003; Palm 7; ProComp 54.

³⁰⁷ Alexander 003.

³⁰⁸ KDE 10–11.

³⁰⁹ ProComp 54; SIIA 34; CFA 96–97; CCIA 69–70; AAI 37.

³¹⁰ See <<http://www.microsoft.com/windows2000/server/default.asp>>.

might not have extended to other products in the Windows 2000 Server product family, such as Windows 2000 Datacenter Server or Windows 2000 Advanced Server. The November 2 language also appeared not to cover any new server products that Microsoft may develop that were not successors to Windows 2000 Server.

319. By contrast, the RPFJ covers every Microsoft product that is now or in the future could be a server operating system product. It still includes Windows 2000 Server, but now also indisputably includes Windows 2000 Datacenter Server and Windows 2000 Advanced Server. Moreover, the decree now includes the .Net Servers,³¹¹ a much broader class of server products. By using the terms in their common and normal sense, rather than tying them to specific products, the phrase intentionally was given a broader meaning.

320. Furthermore, "Microsoft server operating system product" still includes all software code that is identified as being incorporated within the product and/or is distributed with the product, whether or not its installation is optional or is subject to supplemental license agreements. This includes, for instance, functionality such as Internet Information Services (a "web server") and Active Directory (a "directory server").

e. Non-Microsoft Client Operating Systems

321. Some comments argue that Section III.E should also cover licensing of communications protocols for use with non-Microsoft client operating systems, for example in enabling interoperability between a Microsoft server and a Linux desktop operating system.³¹² Interoperability and communications between a Microsoft server and non-Microsoft client platforms, however, was an issue outside the scope of the litigated case. There has been no proof in this case that Microsoft has a monopoly in server operating system products, or that communications difficulties between non-Microsoft platforms and Microsoft servers somehow played a role in the maintenance of Microsoft's desktop monopoly. Thus, the RPFJ properly does not reach questions of interoperability between Microsoft servers and non-Microsoft platforms.

322. Nor is it appropriate for the remedy to focus on competing operating systems vendors, given that the focus of the case was on middleware threats, not

direct threats from operating system competitors. The licensing in Section III.E is limited to being "for the sole purpose of interoperating with a Windows Operating System Product" because the purpose is to enable server-based middleware threats to interoperate with Windows Operating System Products. Several commentators argue that the licensing should be unrestricted and not for any particular purpose, but this would not be consistent with the theory of the case and the rationale behind client-server disclosures.³¹³

323. Rather, the intent of Section III.E is to ensure that ISVs and others will have full access to the communications protocols that a Microsoft Windows Operating System Products uses to interoperate or communicate natively with its own server operating system products. Much Non-Microsoft Middleware, including the Netscape browser and Java Virtual Machines, depend on content, data, and applications residing on servers and passing over networks such as the Internet or corporate networks. Under Section III.E, this Non-Microsoft Middleware will have the opportunity to interoperate with a Microsoft server operating system product in the same way as Microsoft Middleware.

f. Server-to-Server Communications

324. Some commentators argue that Section III.E should be extended to cover communications solely between one server and another server.³¹⁴ Pure server-to-server interoperability issues, however, are well beyond the scope of the case. As noted above, there is no record proof in this case that Microsoft has monopoly power in server markets. Inter-computer communications that do not implicate Microsoft's desktop operating system monopoly are properly outside the scope of the RPFJ.

g. Other Devices

325. Some commentators argue that communications between a Windows Operating System Product and other devices, such as handheld devices, should be included in Section III.E.³¹⁵ For all of the reasons discussed above concerning server-to-server communications, and communications to non-Microsoft client operating systems, communications to devices such as handhelds are outside the scope of the case.

2. Communications Protocols, Disclosure And Licensing

326. Several comments raise issues regarding "Communications Protocols" as used in Section III.E, as well as related issues concerning the substance of the licensing. These comments include questions about the definition of Communications Protocols, the "natively" requirement, the meaning of "interoperate," and whether Microsoft can evade the provision by moving Communications Protocols to other products. These issues concern the substance of what will be licensed for use by third parties, not the server and client software products between which the Communications Protocols operate.

a. Definition of "Communications Protocols" (RPFJ § VI.B)

327. Some comments criticize the definition of "Communications Protocols," opining that it (1) does not encompass certain types of information transmission, (2) addresses formats but not semantics, and (3) fails to address more than predefined tasks, or does not adequately define sub-elements, such as "formats."³¹⁶ Several comments appear to focus on the previous definition in the November 2 PFJ, or perhaps even in the June 2000 IFJ, and not the RPFJ definition.³¹⁷

328. The RPFJ broadly defines Communications Protocols as the set of rules for information exchange to accomplish predefined tasks between a Windows Operating System Product and a Microsoft server operating system product connected through any type of network, including but not limited to, a local area network, wide area network, or the Internet. The definition includes both the rules for information exchange and transmittal ("format, timing, sequencing and error control") as well as the meaning of the information contained within the protocol ("semantics"). By definition, Communications Protocols must be predefined tasks, because if the tasks were not predefined, the client and server would not know how to perform them or communicate about them. Every protocol at any layer of the communications stack that is implemented natively in a Windows Operating System Product and that is used to interoperate with a Microsoft server operating system product must be made available for license by third

³¹³ Moglen 2-3; Kegel 15; Maddux ¶ 16.

³¹⁴ AOL, Klain 9-10; SBC 76.

³¹⁵ CCIA, Stiglitz & Furman 43; Litigating States, Ex. A 8; SBC 77; Palm 6-7.

³¹⁶ CCIA 69; ProComp 53; SIA 33; AOL, Klain 9; Alexander 4; Giannandrea 4, 6; CCC 17-18; Maddux ¶ 17.

³¹⁷ AOL, Klain 9 (limited to Windows 2000 server, excludes the Internet); Maddux ¶ 16 (remote administration protocols excluded).

³¹¹ See <<http://www.microsoft.com/server/>>.

³¹² ProComp 52; Palm 5.

parties. This definition is sufficiently broad to capture all native communications from a Windows Operating System Product to a Microsoft server operating system product.

b. The Meaning of "Interoperate"

329. Several comments note that the word "interoperate" in Section III.E. is not defined and argue that this will allow Microsoft to evade this provision.³¹⁸ Specifically, one commentor points to Microsoft's definition of "interoperate" proffered in the pending European Union investigation of Microsoft and contend that that definition and associated declarations are different and arguably narrower than the intended definition in Section III.E.³¹⁹

330. The United States is aware of Microsoft's submissions to the European Union concerning the definition of "interoperate" and has discussed this issue at length with Microsoft with respect to this provision. Microsoft and the United States believe they have a meeting of the minds regarding the meaning of "interoperate" in Section III.E and its effect in that provision. If a communications protocol is implemented in a Windows Operating System Product installed on a client computer and used to "interoperate, or communicate, natively" with a Microsoft server operating system product, then it must be disclosed. Nonetheless, to alleviate concerns stemming from Microsoft's submissions to the European Union, the United States and Microsoft have agreed to a limited modification in Section III.E.

331. The United States believes that, as used in the RPFJ, Section III.E clearly reflects the parties' intention that this provision will allow for the possibility of seamless two-way interoperability between Windows Operating System Products and non-Microsoft servers. Although the United States believes the meaning of "interoperate" is clear, in response to the public comments, the United States has proposed, and Microsoft and the Settling States have agreed, to supplement the term "interoperate" with "or communicate," so that Section III.E in the SRPFJ now reads:

Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of inter operating *or communicating* with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with

Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, *or communicate*, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product. (New language underlined.)

By adding "or communicate" after "interoperate," the parties have added further clarity to this provision. This revision clarifies the parties' intent in drafting Section III.E, thus removing any potential for confusion or ambiguity regarding the scope of this provision as it relates to the meaning of "interoperate."

332. Section III.E will protect opportunities for the development and use of Non-Microsoft Middleware by ensuring that competing, non-Microsoft server products on which such Middleware can be hosted and served will have the same access to and opportunity to interoperate with Windows Operating System Products as do Microsoft's server operating system products. This is not to say that all competing servers will behave exactly identically to Microsoft servers, because the competing implementations will differ. However, as to the Communications Protocols themselves, the competing servers will have the ability via license to appear identical to a Microsoft server operating system product.

c. License for Use

333. Several commentors point out that there is no discussion of disclosure in Section III.E and that lack of disclosure may defeat the purpose of the license.³²⁰ Because the Communications Protocols must be licensed "for use" by third parties, the licensing necessarily must be accompanied by sufficient disclosure to allow licensees fully to utilize all the functionality of each Communications Protocol. Simply put, Microsoft is not permitted to design interoperability between its server operating system products and its Windows Operating System Products in a way that cannot be replicated under license by third parties whose products replace functionality on either the server or client side of the communication.³²¹

³²⁰ Litigating States, Ex. A9.

³²¹ The CIS sets forth some non-exhaustive examples where Communications Protocols must be made available to permit seamless interoperability, including the Communications Protocols used between Microsoft Internet Information Services

d. The Meaning of "Natively"

334. Section III.E requires Microsoft to license the Communications Protocols "used to interoperate natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product." One commentor raises concerns regarding the change in the "natively" requirement from the November 2 PFJ to the November 6 RPFJ, suggesting that the RPFJ no longer covers Communications Protocols implemented on a server.³²² This is incorrect. The parenthetical expression that begins with "i.e." is an explanation of the word "natively," and nothing else.

335. The November 2 PFJ stated "used to interoperate natively (i.e., without the addition of software code to the client or server operating system products)." The parenthetical expression explained that the word "natively" meant the software that is included with the Windows Operating System Product and the Microsoft server operating system product without the addition of any other products or software code.

336. In the November 6 RPFJ, the phrase was changed expressly to remove the requirement for "native" operation on the server. This was done by removing the words "or server." The RPFJ reads "i.e., without the addition of software code to the client operating system product." This change means that the native requirement is only on the Windows Operating System Product on the client. In other words, "natively" now simply means all software code implemented in a Windows Operating System Product on the client. For the server side, it no longer matters if software code is added from some other product. When combined with the change to the broader "Microsoft server

web server or Active Directory directory server and Internet Explorer or other functionality in the Windows Operating System Product; between server networking services such as Windows server message block protocol/common Internet file system protocol, and the Windows Operating System Product; and between server-hosted code and a runtime environment in the Windows Operating System Product, such as Java virtual machines or Microsoft's common language runtime. It also permits interoperability between Microsoft servers and the digital rights management and other security mechanisms utilizing Microsoft's implementation of Kerberos in the Windows Operating System Product, subject to a narrow exception in Section III.J.1.a, permitting limited withholding of information necessary to protect particular installations (e.g., keys and tokens particular to a given installation). See CIS at 38–40; see also discussion of Section III.J.1.a, *infra*.

³²² SBC 70–72.

³¹⁸ CCIA 69; SIIA 34; Sn 26–30; Palm 10.

³¹⁹ Sun 28–29.

operating system product,” discussed above, the net result is a significant expansion of the disclosure and licensing obligation from the November 2 PFJ to the RPFJ.

337. Currently, the only way Microsoft can avoid licensing under this provision is to implement *new* protocols (i.e., not in use on November 6, 2001), and then not implement those new protocols in any Windows Operating System Product. These new protocols would have to be distributed with other products or reach the desktop in some fashion other than by inclusion in a Windows Operating System Product. Because these Communications Protocols would in effect be completely separate from the desktop operating system monopoly, they are correctly not encompassed within Section III.E, despite several comments to the contrary.³²³

e. Licensing On “Reasonable And Non-Discriminatory Terms”

338. Section III.E allows Microsoft to license its Communications Protocols on reasonable and non-discriminatory terms consistent with Section III.I. Several commentators argue that Microsoft should not be able to charge a royalty for its Communications Protocols.³²⁴ Allowing Microsoft to charge a royalty is appropriate. Historically, Microsoft has been less willing to disclose Communications Protocols than APIs, and when it does license Communications Protocols, it charges a royalty or otherwise receives Consideration. It has designed and developed its Communications Protocols with the expectation that they would not be given away.

3. Timing Issues

339. Comments raise two basic issues with respect to the effective date for implementation of the requirements of Section III.E. A few comments misread Section III.E as excluding Windows 2000 and Windows XP, on the erroneous assumption that only server operating system products or communications protocols that come into existence after November 6, 2001 are covered.³²⁵ To the contrary, Section III.E covers in part “any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer. . . .” In other words, Communications Protocols implemented in any Windows

Operating System Product as of November 6, 2001 are expressly covered—including Windows 2000, Windows XP Home, and Windows XP Professional. This language simply ensures that if Microsoft for whatever reason changed the Communications Protocols between the time the RPFJ was submitted to the Court and the effective date of this Section III.E nine months later, the changed Communications Protocols would not be outside the scope of the provision. Thus, all Communications Protocols in existence on November 6, 2001 must still be covered on August 6, 2002, the latest date on which they must be available for use by third parties, regardless of whether Microsoft has changed them in the interim.

340. Several comments also raise concerns about the initial nine-month delay before the Communications Protocols are licensed.³²⁶ The purpose of this delay is to allow Microsoft to identify the Communications Protocols and define a licensing program so that they can be made available for use by third parties. Unlike its APIs for its Windows Operating System Products, for which Microsoft has always had an extensive disclosure program via the MSDN, Microsoft historically has licensed or disclosed relatively few of its Communications Protocols. And unlike the APIs that must be disclosed if they are used by Microsoft Middleware, which is a relatively finite set of products, Communications Protocols must effectively be available for license by third parties if they are implemented natively in a Windows Operating System Product and they are used to interoperate or communicate with any Microsoft server operating system product, including cases where extra software code is added to the server operating system product. This opens up what is potentially a very broad universe of new disclosure and licensing obligations for Microsoft. Microsoft needs time to set up programs to meet these obligations.

341. One commentator points out that the time to negotiate the required license may provide even further delays.³²⁷ Although this might be true in some cases, the effect is lessened here because of the requirement that Microsoft license on reasonable and non-discriminatory terms. The license provision is reasonable because

Microsoft’s protocols are protected intellectual property.

342. Still others argue that the nine-month delay cuts heavily into the five-year term of the RPFJ.³²⁸ This criticism is largely incorrect in that the nine months began running as of November 6, 2001, meaning that the disclosure and licensing must occur by not later than August 6, 2002. Thus, licensing is in fact likely to begin shortly after the decree’s 5-year term begins to run upon entry by the Court.

343. Lastly, at least one commentator points out that there is no timing requirement after the initial licensing begins, and argues that Microsoft is under no obligation to offer Communications Protocols for license in a prompt manner.³²⁹ To the contrary, the lack of a specific timing trigger requires Microsoft to make continuing and rolling offers to license as new Communications Protocols are implemented in Windows Operating System Products. In many other provisions of the RPFJ there are a variety of specialized triggers; the absence of one here is not accidental.

C. Compulsory Licensing (RPFJ § III.I)

344. Section III.I requires Microsoft to offer necessary licenses for the intellectual property that Microsoft is required to disclose or make available under the RPFJ.³³⁰ The goal of this Section is to ensure that Microsoft cannot use its intellectual property rights to undermine the competitive value of its obligations in Sections III.D and III.E, while at the same time to permit Microsoft to take legitimate steps to prevent unauthorized use of its intellectual property.

345. Several comments address Section III.I. One group of commentators suggests that permitting Microsoft to charge a “reasonable” royalty for licenses to its intellectual property is inappropriate.³³¹ Another group of commentators takes issue with Section III.I.3’s restrictions on sublicenses.³³² Many commentators raise concerns relating to Section III.I.5 and Microsoft’s ability to require a cross-license of certain intellectual property rights pursuant to that subsection.³³³ Several

³²⁸ CCIA 83–84.

³²⁹ Litan 53.

³³⁰ See e.g., RPFJ §§ III.D and III.E.

³³¹ SBC 85–86; Litigating States, Ex. A 15; CCIA 81; Sun 35; Giannandrea 5; Moglen 2; Waldman 4.

³³² AOL, Klain 7; CCIA 81; Moglen 2; Giannandrea 5; Harris 8.

³³³ Henderson 8; SBC 87–88; CFA 88; ProComp 51; AOL, Ex. B. at 7; SIIA 36–37; Litigating States 15; AAI 28–29; CCIA 81–82; Sun 38; RealNetworks 29; Giannandrea 5; Alexander 3; Harris 8; Maddux ¶ 10.

³²³ ProComp 52–53; Harris 6.

³²⁴ Thomas 4–5; Waldman 5; Maddux ¶ 16.

³²⁵ ProComp 55; Giannandrea 1; SIIA 35.

³²⁶ Palm 13; Litan 57; Litigating States, Ex. A 8–9; RealNetworks 29; Maddux ¶ 15; CCIA 83–84; Sun 36.

³²⁷ Sun 36–37.

commentors also argue, to varying degrees, that the scope of Microsoft's intellectual property rights should be limited.³³⁴

1. Reasonable And Non-Discriminatory Royalty

346. Subsection III.I.1 requires that any licenses granted pursuant to this Section be made on reasonable and non-discriminatory terms, and then permits Microsoft to charge a reasonable royalty in connection with licenses it grants pursuant to Section III.I. One commentator contends that Microsoft should not be permitted to charge any royalty at all, and that permitting it to do so in effect rewards Microsoft for maintaining illegally its operating system monopoly.³³⁵

347. One commentator asserts that royalty-bearing licenses are anticompetitive in the context of this remedy because such licenses give Microsoft the opportunity to use a "royalty charge" to control crucial technical information. This commentator³³⁶ notes that in June 2000, when litigating the IFJ, the United States rejected Microsoft's contention that it should be permitted to charge a reasonable royalty for the APIs, Communications Interfaces, and Technical Information (as such terms were defined in the IFJ).³³⁷ See Summary Response to Microsoft's Comments on the Proposed Final Judgment at 14 (June 5, 2000). Under the RPFJ, disclosure of APIs in the manner that Microsoft typically does it (e.g., through MSDN and not via a license) would not implicate Section III.I and would occur at no cost.³³⁸

348. The United States does not believe that the scaled-back liability that the Court of Appeals upheld justifies requiring Microsoft to give away its valuable intellectual property. To the extent that Section III.I.1 of the RPFJ permits Microsoft to charge a reasonable royalty for intellectual property rights provided under other provisions of the RPFJ, the United States believes that the terms of the RPFJ strike the appropriate balance between mandating that Microsoft provide certain licenses and not frustrate the interoperability provisions of the RPFJ, while still permitting Microsoft to charge a reasonable and nondiscriminatory royalty for access to its intellectual property.

2. Restriction On Sublicenses

349. Several commentors suggest that the restrictions on sublicenses contained in Section III.I.3 are inappropriate.³³⁹ These comments suggest that the restriction on sublicenses may have the effect of inhibiting the ability of ISVs, IHVs, IAPs, ICPs, or OEMs to partner with other entities. In particular, two commentors suggest that the restriction on sublicenses could in practice preclude a licensee of Microsoft's technology under the RPFJ from reselling or distributing the products that it develops using Microsoft's licensed technology.³⁴⁰ Another commentator suggests that not allowing sublicenses under certain circumstances (e.g., where the licensee is involved in an acquisition) is a form of discrimination.³⁴¹

350. These comments misconstrue the purpose and effect of the restriction on sublicenses contained in Section III.I.3. First, entities to which a licensee of Microsoft's technology under the RPFJ wishes to sell or distribute products using that licensed technology would not need a sublicense to Microsoft's intellectual property. Similarly, the United States does not believe that a sublicense would be required in the circumstances of an acquisition and, even if one were, that Microsoft would

penalties for misuse of patents and violation of the antitrust laws, but rather to check the intrusion of advantages thereby gained into the mechanics of competition in the lamp industry."). Here, the United States does not believe that the circumstances support royalty-free licensing. Compulsory licensing, but with a reasonable royalty, will be sufficient to achieve the remedial goal of ensuring access to necessary information for interoperability.

³³⁹ AOL, Klein 7; CCIA; Moglen 2; Ginnandrea 5; Harris 8; Pantin 22.

³⁴⁰ Giannandrea 5; Harris 8.

³⁴¹ Pantin 22.

be likely to preclude sublicensing in such circumstances.

351. In general, the United States recognizes that Microsoft has a legitimate interest in limiting its intellectual property licensing to those licenses that are properly related to the terms of the RPFJ. Subsection III.I.3 is designed to address this issue by permitting Microsoft to preclude the assignment, transfer or sublicensing of rights granted by Microsoft pursuant to Section III.I, provided that Microsoft's preclusion is reasonable and non-discriminatory as required by subsection III.I.1. This provision does not permit Microsoft to restrict the right to sublicense where doing so would be unreasonable, discriminatory, or otherwise would be inconsistent with the terms of the RPFJ. See Section III.I.4.

3. Cross-Licenses

352. A number of commentors suggest that Section III.I.5 of the RPFJ, which permitted Microsoft to require cross-licenses from persons or entities who wished to take advantage of the disclosure provisions of the RPFJ if such licenses were necessary for Microsoft to provide the disclosures, was inappropriate.³⁴² The United States and Microsoft have agreed to delete this subsection from the RPFJ. See U.S. Memorandum at 10–11; SRPFJ § III.I.5. The purpose of Section III.I.5 was to enable Microsoft to fully comply with the terms of the RPFJ without creating infringement liability based on actions taken in order to comply with those terms.

4. Scope of Intellectual Property Rights

353. Several commentors make suggestions concerning Section III.I that generally relate to the scope of Microsoft's intellectual property rights. One commentator suggests that Microsoft should be required "to clearly announce which of its many software patents protect the Windows APIs . . .";³⁴³ Another commentator objects to the portion of Section III.I.2 that clarifies the scope of any license granted under Section III.I and expressly provides that "the scope of any such license . . . shall not confer any rights to any Microsoft intellectual property rights infringed by" the licensee's technology.³⁴⁴ This commentator suggests that Microsoft should be precluded from bringing infringement suits against an entity that

³⁴² Henderson 8; SBC 87–88; CFA 88; ProComp 51; AOL Ex. B at 7; SIA 36–37; Litigating States 15; AAI 28–29; CCIA 81; Sun 38; RealNetworks 29; Giannandrea 5; Alexander 3; Harris 8; Maddux ¶ 10.

³⁴³ Kegel (unpaginated).

³⁴⁴ Red Hat 11–12.

³³⁴ Kegel 8; Maddux ¶ 9.

³³⁵ Sun 35–36.

³³⁶ SBC 85–86.

³³⁷ SBC 86.

³³⁸ The other allegedly inconsistent prior statements cited by this commentator (SBC 86) do not withstand scrutiny. These statements concerning royalty-free licenses all were made in the narrow context of providing divested entities access to necessary technical information. See United States Reply Memo at 27–29 (discussing Western Electric for the proposition that was precedent to support the United States' divestiture request; relying on AT&T as an example of a prior structural remedy in a monopolization case that did not involve mergers); *United States v. Western Elec. Co.*, 569 F. Supp. 1057, 1118 (D.D.C. 1983), *aff'd sub nom. California v. United States*, 464 U.S. 1013 (1983) (discussion of royalty-free licenses centered around effectuating the divestiture of the Regional Bell Operating Companies and ensuring that the divestitures did not result in "balkanized regional networks" and "fragmentation" to the "detriment of all users"); *United States v. General Electric*, 115 F. Supp. 835, 844 (D. N.J. 1953) ("General Electric's attempt to maintain control over the lamp industry has been largely by way of extending its basic patents on lamps and lamp parts. To compel the completely free use of these patents is not to impose upon General Electric and other defendants

licenses Microsoft intellectual property under the RPFJ, even when that licensee infringes other Microsoft intellectual property to which the entity does not have a license.³⁴⁵ Finally, one commentator expresses skepticism that Microsoft actually would license the intellectual property that is required for interoperation and suggests that Microsoft should be required to license all of its intellectual property rights.³⁴⁶

354. The United States believes that preventing Microsoft from protecting its intellectual property is unwarranted and inappropriate. Allowing competitors to expropriate Microsoft's intellectual property in order to compete with Microsoft would deter Microsoft from investing in innovation and simultaneously deter rival developers from coming up with different, new, potentially better technologies to build into their own products. Nothing in the solutions suggested by these commentators would benefit consumers.

5. Comparison to Litigating States' Proposal

355. Provision 15 of the Litigating States' Proposal is a corollary to—and substantially the same as—Section III.I of the SRPFJ. The major differences between them are (a) Provision 15 provides for a royalty-free license, while the RPFJ permits Microsoft to charge a reasonable and non-discriminatory royalty; and (b) Provision 15(b) provides that licenses granted pursuant to it “shall not be conditional on the use of any Microsoft software, API, Communications Interface, Technical Information or service.”³⁴⁷

356. As set forth above, the United States believes that it would be inappropriate and unwarranted to require Microsoft to license its intellectual property at no cost. In addition, the United States and Microsoft have agreed to delete the cross-license provision of Section III.I. Finally, the Litigating States' Provision 15(b) appears to be an attempt to preclude Microsoft from using the granting of licenses pursuant to the November 2, 2001 Proposed Final Judgment as leverage to induce certain types of entities to use other Microsoft software. Section III.G of the RPFJ similarly prohibits this type of conduct by Microsoft.

D. Security Carve-Outs (RPFJ § III.J)

357. Many commentators argue that the security provisions in RPFJ Section III.J are inappropriate or overbroad. Section

III.J has two subsections. The first defines situations in which Microsoft has no obligation under the RPFJ to make disclosures that are otherwise required by the RPFJ. The second permits Microsoft to withhold security-related information from certain persons or entities.

1. Limitation on Obligations to Document, Disclose or License

358. Section III.J.1 identifies two situations in which Microsoft is not obligated to document, disclose or license certain materials to third parties. The first situation is where the disclosure would compromise the security of a particular installation or group of installations of anti-piracy, anti-virus, software licensing, digital rights management, encryption, or authentication systems. These situations include but are not limited to the disclosure of keys, authorization tokens or enforcement criteria.

359. Many commentators complain that this provision is too broad and will allow Microsoft to withhold security-related APIs and Communications Protocols.³⁴⁸ Commentors argue that such APIs and Communications Protocols are critically important to many middleware applications and that this provision amounts to exempting from coverage by the RPFJ software and services that are the future of computing. Other commentators point out that the CIS language is significantly more defined and specific than the RPFJ. Still other commentators point to specific protocols that the CIS says will be provided, such as Secure Audio Path and Kerberos, and argue that notwithstanding the CIS, Section III.J.1 actually exempts those protocols. Still others point out that “layers of protocols” is significantly broader than the user-specific data described in the CIS.

360. Secure software systems can be designed in many different ways, and at any given time, is often some critical information can compromise that security. For instance, secure software often uses the term “keys” to refer to specific data that is used to authenticate or authorize a user to perform certain functions. Often the keys, or other user-specific data, must be kept secure because, if unauthorized people have

them, they can be used to compromise the security of the system. These software keys can be thought of as being similar in some ways to regular keys: having the key to the front door compromises the house's security, and keeping control of the keys is critical to keeping the house secure.

361. Sometimes software systems are built not around keys but around keeping actual parts of the system hidden or unknown. Continuing with the house analogy, this is similar to keeping the existence of the door a secret, but once you know where the door is and what it does, you do not need a key. Sometimes such systems are referred to, unfavorably, as employing “security through obscurity.” Many software systems employ combinations of these security techniques.

362. The intent of Section III.J.1 is to allow Microsoft to keep secret those pieces of security-related systems the disclosure of which would compromise particular installations or groups of installations. The phrase “particular installations” is designed to indicate end-user installations or a specific, narrowly-prescribed subset of installations. It does not mean, for instance, all the installations that use Windows Media Player, nor does it mean all the installations that use Windows Media Player in conjunction with the Secure Audio Path functionality. Moreover, the disclosure actually must compromise the security of the particular installation. The disclosure cannot be withheld simply because Microsoft prefers that others not have it, or because it is valuable. Thus, for instance, if Microsoft previously has withheld an algorithm or format used in its Communications Protocols for business reasons, but the security of the system actually is dependent on other features such as keys, then Microsoft has no authority to withhold the disclosure or format.

363. Some commentators suggest that the CIS differs from the language of the RPFJ. The United States believes that the CIS reflects the parties' agreement as to the meaning of the RPFJ, including Section III.J.1. Moreover, the United States agrees with the many commentators who note that security-related features will be critically important to Non-Microsoft Middleware, and that overbroad withholding of security-related information could limit drastically the ability of such products to pose threats to the operating system monopoly. Section III.J.1, however, is not overly broad.

364. The second situation under Section III.J.1 in which Microsoft is not

³⁴⁵ Id.

³⁴⁶ Maddux ¶ 9.

³⁴⁷ Litigating States' Proposal § 15(b).

³⁴⁸ AAI 22; AOL 40–41; AOL, Klain 7–8, 10; Catavault 12–13; CCIA 16, 72–77; CCIA, Stiglitz & Furman 30; CFA 99; Elhauge 12; Red Hat 25–28; SBC 88–89; SIIA 35–36; Sun 32–33; Alexander 3; Giannandrea 4; Gifford 5; Harris 8–9; Johnson 8; Moglen 4–5; Waldman 6; KDE 14; Litan 52; Litigating States, Ex. A 16, Ex. C 18; Nader/Love 2–5; Maddux ¶ 30; NetAction 11; Novell 20–21; ProComp 49–50, 55.

obligated to document, disclose or license is when Microsoft is so directed by a governmental agency of competent jurisdiction. One commentator argues that this provision appears to be a “big brother type deal between government and Microsoft to suppress information from the public.”³⁴⁹ Another commentator notes that this restriction is written more broadly than the CIS’s “lawful orders” language.³⁵⁰ This section is appropriate and important for public security purposes, and limited to cases in which a government agency of competent jurisdiction directs Microsoft not to document, disclose or license specified information.

2. Conditioning Licenses on Certain Requirements

365. Section III.J.2 allows Microsoft to condition the license of security-related APIs, Documentation or Communications Protocols on four requirements. These four requirements for the licensee are: (a) No history of software counterfeiting or piracy or willful violations of intellectual property rights; (b) a reasonable business need for the information for a planned or shipping product; (c) meets reasonable and objective standards for the authenticity and viability of its business; and (d) programs verified by a third party to ensure compliance with Microsoft specifications for use of the information.

366. Many commentators argue that the provisions of Section III.J.2 can be used by Microsoft to withhold unfairly information from competing companies, and in particular from open source developers.³⁵¹ One commentator, in contrast, finds that Microsoft’s legitimate security concerns, which the commentator argues are shared by all of its major business rivals, are addressed appropriately under Section III.J.2, and therefore the restrictions of Section III.J.1 are unnecessary.³⁵²

367. As was explained in the CIS, the requirements of this subsection cannot be used as a pretext for denying disclosure and licensing, but instead are limited to the narrowest scope of what is reasonable and necessary. These requirements focus on screening out only individuals or firms that should not have access to or use the specified security-related information because

they have a history of engaging in unlawful conduct related to computer software, do not have any legitimate basis for needing the information, or are using the information in a way that threatens the proper operation and integrity of the systems and mechanism to which they relate.

368. With regard to requirement (a) concerning software piracy, some commentators argue that it unjustly could exclude any company that ever has been sued for patent infringement and lost. The requirement was not intended to extend this far, because legitimate businesses do lose patent lawsuits on occasion. Rather, application of this requirement is to be guided by the phrase “history of software counterfeiting or piracy” and will not be interpreted to extend to otherwise reputable companies that are involved in intellectual property disputes.

369. Many commentators focus on requirements (b) and (c) and argue that they improperly will exclude the entire open source movement and require start-up companies to submit their business plans to Microsoft. First, it is appropriate to note that the “open source movement” is not composed of a single type of organization or software developer. Rather, large companies such as IBM are strong supporters of products such as Linux and of other open source solutions. Smaller companies such as Red Hat are also reputable firms focused on the open source movement. The United States expects that such firms will have little trouble satisfying requirements (b) and (c). That is not to say that all open source organizations, or individual developers, will be able to pass these requirements. The United States believes that Microsoft has a legitimate interest in protecting the security of its systems and that requirements (b) and (c), properly interpreted, are a reasonable balancing of Microsoft’s interests and the needs of competition.

370. Finally, requirement (d) allows Microsoft to condition the granting of a license on the submission of any computer program using the licensed API, Documentation or Communications Protocol to third-party verification. Some commentators incorrectly have read this requirement to mandate the submission of the computer program to Microsoft. To the contrary, this requirement is structured specifically so that Microsoft will not be able to gain access to another’s intellectual property. Rather, an independent third party will test and verify the computer program against specifications provided by Microsoft. These specifications must relate to the proper operation and

integrity of the systems under test, and cannot relate to any other business-related factors. Finally, some commentators argue that it is inappropriate for this testing to be at the licensee’s expense rather than at Microsoft’s expense. The United States understands that with other third-party testing programs in the software industry, the cost usually is borne by the organization submitting the program. The United States sees no reason to deviate from that practice.

E. Disclosure of File Formats

371. Many commentators argue that Microsoft should be required to disclose file formats.³⁵³ Some of these commentators make the request generally, while others make reference to specific file formats such as those for Microsoft Office programs (e.g., Word, Excel, Outlook).³⁵⁴ A file format, generally speaking, is the structure of a file, showing how the file organizes and stores data. File formats can be either proprietary or open. File formats are sometimes associated with three-letter file extensions at the end of a file name; for instance, “file.wpd” is usually a file in Word Perfect format, while “file.doc” is usually a file in Microsoft Word format.

372. File formats are covered to a limited extent under Sections III.D and III.E, which deal with disclosure and licensing. Section III.D calls for the disclosure of APIs that Microsoft Middleware uses to call on a Windows Operating System Product, while Section III.E calls for the licensing of certain Communications Protocols implemented in a Windows Operating System Product and used to communicate natively with a Microsoft server operating system product. To the extent either the APIs or Communications Protocols encompass “file formats,” then those structures are covered.

373. However, the major comments concerning file formats request disclosure of the file formats of Microsoft products such as Office. Office does not meet the definition of Microsoft Middleware, and so it does not fall under Section III.D. Nor is Office implemented natively in a Windows Operating System Product, so it does not fall under Section III.E. Thus, the file formats for Office will not be disclosed or licensed pursuant to the RPFJ.

374. Commentors argue that the file formats for Office should be disclosed

³⁴⁹ Alexander 3.

³⁵⁰ Harris 9.

³⁵¹ AAI 23; CCIA 77–81; CFA 100; Henderson 7–8; Red Hat 28–29; SBC 88–91; SIIA 36; Alexander 3; Giannandrea 4–5; Carrol 2; Harris 9; Moglen 4–5; Waldman 6; KDE 12; Sen. Kohl 3; Litan 52; Litigating States, Ex. A 16–17; Nader/Love 2–5; Maddux ¶ 31; Pantin III.33–34; ProComp 50–51.

³⁵² AOL 41–42

³⁵³ Kegel 8; Naver/Love 1; Pantin 12; SBC 79; CCC 21; Johnson 2; Alexander 5; Carroll 4; Maddux ¶ 14.

³⁵⁴ CCC 17; SIIA 38, 39.

because Office is a significant part of the applications barrier to entry that protects the Windows monopoly. Disclosure of the file formats would allow other office productivity applications, such as word processors, to exchange files with Office. Allowing the exchange of files would allow consumers to change word processors, and potentially change operating systems, without concern that they could not exchange files with the dominant applications in Office.

375. The scope of the case as decided by the Court of Appeals does not extend to non-middleware or to Office or other applications that are not distributed with Windows. Whatever impact generally the disclosure of file formats might have on the applications barrier to entry that protects Windows, such disclosure was not among the conduct charged as illegal by the plaintiffs or upheld by the Court of Appeals, nor is it of the same type or class as Microsoft's attack on potentially threatening middleware. Thus, it would be inappropriate for file formats for Office to be part of the remedy.

VIII. Enforcement

376. Numerous comments criticize various aspects of the compliance and enforcement procedures set forth in Section IV of the RPFJ. Many of these comments take issue with the composition and duties of the Technical Committee ("TC") (RPFJ § IV.B) and the supplemental dispute resolution provisions (RPFJ § IV.D), some suggesting that the enforcement scheme should be based on an entirely different, more draconian, model. In several cases, these comments misunderstand the purposes underlying the RPFJ's supplemental enforcement mechanisms. In others, they imply that the RPFJ somehow dilutes the United States' and the Court's traditional judgment construction and enforcement powers, or that Microsoft arguably has an undue amount of control over the process.³⁵⁵ These allegations are meritless.

377. The additional monitoring and dispute resolution mechanisms of the RPFJ are intended to enhance the likelihood of efficient resolution of compliance issues that may arise, without undue delay or the necessity of extensive prosecutorial or judicial involvement. They in no way prohibit or impede traditional judicial construction or enforcement of the RPFJ. With the limited exception of giving

Microsoft a reasonable opportunity first to cure violations of Sections III.C, III.D, III.E, and III.H (see RPFJ § IV.A.4)—which is intended to encourage the voluntary remediation of alleged violations by Microsoft—the United States retains the full ability, in appropriate instances, immediately and directly to request that the Court bring to bear its full arsenal of enforcement and declaratory construction powers on any alleged violations or interpretative disputes.

A. The Enforcement Powers of Plaintiffs and the Court

378. Section IV.A grants the United States (and the Settling States collectively) all of the investigatory and enforcement powers customarily found in antitrust final judgments in cases brought by the United States in recent decades. *See, e.g.*, AT&T, 552 F. Supp. at 230–31 ("Visitorial Provisions"). The RPFJ grants Plaintiffs the power to inspect Microsoft documents and computer source code, to interview or depose Microsoft employees, and to require the production of written reports, in the form of interrogatory responses or otherwise. *See* RPFJ § IV.A.2. Plaintiffs may seek any appropriate orders relating to the enforcement of the RPFJ, including the ability to file petitions for orders to show cause why Microsoft should not be held in criminal or civil contempt, petitions for injunctive relief to restrain or prevent violations, motions for declaratory judgment to clarify or interpret particular provisions, and motions to modify the RPFJ. *See* RPFJ § IV.A.4.

379. Likewise, the Court retains full jurisdiction to issue orders necessary to construe, carry out, modify, and enforce the RPFJ, and to punish violations thereof. *See* RPFJ §§ IV.A.4, VII. The Court's inherent powers include the power to construe or modify the decree, to compel Microsoft's compliance or remedy noncompliance through civil contempt, and to punish willful non-compliance through criminal contempt. *See* *McComb v. Jacksonville Paper Co.*, 336 U.S. 187, 191–95 (1949); 18 U.S.C. 401(3). Nothing in the RPFJ diminishes any of these rights and powers.

380. Some comments criticize the provision in Section IV.A.4 that allows Microsoft a reasonable opportunity to cure alleged violations of Sections III.C, D, E, and H before Plaintiffs may seek an enforcement order, as simply giving Microsoft a mechanism for delay.³⁵⁶ To the contrary, the limited opportunity to cure is intended to encourage rapid,

consensual resolution of issues arising under some of the provisions governing Microsoft's relations with third parties, without the necessity of prosecutorial or judicial intervention. Section IV.A.4 expressly prohibits Microsoft from using its efforts to cure as a defense to enforcement actions designed to punish violations (such as willful violations subject to criminal contempt³⁵⁷), or systematic violations that may require additional prospective RPFJ modifications in order to prevent recurrences.

B. The Technical Committee

381. In addition to all traditional decree enforcement rights and powers, the RPFJ adds a number of additional mechanisms to assist in achieving and maintaining compliance short of formal litigation. These additional mechanisms provide unprecedented enhancement to the United States' traditional enforcement powers. The most important of these mechanisms is the Technical Committee (TC). The TC, which remains under the control of the United States, itself has broad information-gathering powers to monitor Microsoft's compliance, evaluate third-party complaints, and propose ways to cure violations. The TC's ongoing monitoring duties will help ensure that Microsoft remains compliant with its obligations under the RPFJ, and that if it fails to comply, violations promptly will be detected and brought to Plaintiffs' attention. The TC, however, is not a law enforcement body. Rather, traditional prosecutorial powers remain with the United States and plaintiff States, while traditional compulsory, remedial, and enforcement powers remain with the Court.

1. Technical Committee Powers

382. Because several comments criticize the powers of the TC as

³⁵⁷ The RPFJ's discussions of additional factors such as "systematic" or "knowing" violations are not intended to change the scienter or other elements that must be shown in actions to enforce the RPFJ through contempt charges. *See, e.g.*, *United States v. NYNEX Corp.*, 8 F.3d 52, 54–55 (D.C. Cir. 1993) (setting forth the elements of contempt, applied to antitrust decree). In particular, it is clear that a party to a decree may be found guilty of criminal contempt if its contumacious behavior was "willful." Willful intent for purposes of contempt may be shown by proof that a defendant "acted with deliberate or reckless disregard of [its] obligation under the" order. *United States v. Young*, 107 F.3d 903, 909 (D.C. Cir. 1997); *see also* *United States v. Greyhound Corp.*, 508 F.2d 529, 532 (7th Cir. 1974) (in context of antitrust decree, holding that willful element can be proven by evidence of either deliberate or reckless conduct).

³⁵⁵ CCIA 89–92; AOL 50–53; ProComp 75–77; Litan 54–55; RealNetworks 31–32; Red Hat 30–31; Nader 5; Waldman 5, Sen. Kohl 5; SBC 111–13, 157–58.

³⁵⁶ AAI 42; Maddux ¶ 35.

inadequate,³⁵⁸ a detailed explanation of the TC's powers is in order. The TC has a number of purposes.

383. First, the TC provides in-depth, ongoing monitoring of Microsoft's activities as they relate to compliance with the RPFJ. This will permit rapid detection and reporting of potential violations to the United States and the plaintiff States, after which Plaintiffs can, in the exercise of their prosecutorial discretion, bring such enforcement action as is appropriate to the situation. As part of this function, the TC has broad powers to obtain information from Microsoft. The TC may require Microsoft to make available records and documents, and to provide physical access to Microsoft facilities, systems and equipment. Microsoft must also make its personnel available for interviews on essentially the same terms as they are available to the United States and plaintiff States in their enforcement investigations and actions.³⁵⁹ The TC even has the right to unfettered access to Microsoft's software source code, subject only to standard confidentiality protections. See RPFJ § IV.A.8.

384. The TC has the authority to receive and evaluate complaints from third parties, from Microsoft's Compliance Officer, and from Plaintiffs. RPFJ §§ IV.A.8.d; D.4.a, b. The TC may keep the identity of complainants anonymous, and Microsoft will not have the right under the RPFJ to obtain the identity of the complainant. This should encourage information flow to the TC, even from those who might fear Microsoft retaliation. RPFJ § IV.D.4.e. Further, the TC has an obligation to report to Plaintiffs, both at regular intervals and immediately upon discovery of an apparent violation. RPFJ §§ IV.A.8.e, f. Finally, the TC has the right to report back to third parties who have made complaints or inquiries as to how they might be resolved with Microsoft, subject only to the TC's overall confidentiality obligations. See RPFJ §§ IV.8.f, 8.c, 9, 10.³⁶⁰

³⁵⁸ CCIA 89–92; AOL 50–52; ProComp 75–77; Litan 54–55; RealNetworks 32; Palm 15–16; Red Hat 30–31; Nader/Love 5; Waldman 5; Sen. Kohl 5; TRAC 9–10; Drew 1; Young 3; Clabaugh 1; Schulken 2.

³⁵⁹ One comment erroneously implies that permitting Microsoft to have counsel present when its employees are questioned by the TC somehow would allow Microsoft to thwart the discovery of violations. See Nader/Love 5. To the contrary, this right is also present in conjunction with informal interviews or “on the record” depositions by Plaintiffs; is a standard part of all such provisions in antitrust consent decrees in recent years; protects against impermissible ex parte contacts; and protects Microsoft's legitimate privileges and basic principles of due process.

³⁶⁰ As some comments point out, the TC cannot share confidential Microsoft information with third

385. Some comments criticize the restriction on direct use of the TC's reports and conclusions in enforcement actions.³⁶¹ This direct use restriction has two purposes: First, by ensuring that Microsoft's and third parties' communications will not be used directly against Microsoft, the TC will benefit from heightened candor and information disclosure by Microsoft employees and others. Second, and equally important, the TC cannot be expected to develop evidence for use in adversary proceedings with the necessary level of rigor that law enforcement or legally trained personnel could muster. Those criticizing the restriction on direct use of the TC's output overlook the fact that Plaintiffs remain free to make full derivative use of all the TC's work in enforcement—such as pursuing leads to build solid enforcement actions based on admissible evidence. In this sense, the TC's work will prove invaluable.

386. A second purpose of the TC is to facilitate the resolution of potentially complex and technologically nuanced disputes between Microsoft and others over the practical workings of the RPFJ. The TC is not intended to have independent enforcement authority; that authority remains with Plaintiffs and the Court. See CIS at 55.³⁶² Rather, the TC has a “dispute resolution” role, intended to facilitate the rapid, consensual resolution of issues where possible. As noted above, the TC complements, but does not supplant, Plaintiffs' and the Court's traditional methods and powers of decree enforcement. It is thus intended to provide an additional mechanism for the efficient voluntary resolution of what otherwise could be time-consuming, costly, and frustrating disputes to all concerned. Viewed in this light, rather than as being a surrogate prosecutor or judge, both the

parties. E.g., Gifford 5; Giannndrea 6. This will prevent third parties from using the TC as a way to in essence improperly expand Microsoft's disclosure obligations under the RPFJ. For example, the TC will have access to all of Microsoft's source code, including source code for software products not directly at issue in the case, and will be able to evaluate all APIs, even those not necessarily related to middleware. If the TC was free to disclose such items to third parties, it would in essence permit the wholesale looting of Microsoft's intellectual property, thus changing the fundamental nature of the carefully limited, negotiated settlement that led to the submission of the RPFJ to the Court.

³⁶¹ CCIA 91; AOL 51; Litan 55; ProComp 76; Harris 10; Gifford 5; Alexander 4; Waldman 5; Clapes 19; Godshall 2; Hammett 1.

³⁶² As one commenter supporting the RPFJ noted in observing that the TC will “also have the authority [sic] to resolve disputes about Microsoft's compliance,” “this panel should not be used as a regulatory body.” Economides 11.

TC's procedures and substantive powers make eminent sense.

387. Some comments question why the TC is not given an explicit mandate to also have business or legal expertise to facilitate the review of Microsoft's non-technical business or legal decisions.³⁶³ The RPFJ sets forth a baseline of technical expertise because it is essential that the TC have “experts in software design and programming,” to do its job. RPFJ § IV.B.2. Nothing in the RPFJ, however, limits the expertise of TC members, staff, and consultants to only these areas. In short, the TC can and should have available to it expertise broader than purely technical matters and will be expected to address and report on business and other issues that come to its attention in connection with its monitoring of Microsoft's compliance with the RPFJ. Furthermore, the United States, the plaintiff States, and the Court routinely confront complex economic and business strategy issues, and clearly have the capability to address such issues as they affect enforcement matters.

2. Composition and Control of the Technical Committee

388. Some comments take issue with the manner in which the TC will be constituted, object to Microsoft playing any role in selecting its members, and generally imply that the TC will lack independence.³⁶⁴ Many of these comments fail to appreciate that Plaintiffs, not Microsoft, control the TC.

389. The TC is composed of three members who are to be “experts in software design and programming.” RPFJ § IV.B.2. Plaintiffs and Microsoft will each nominate one member, who must meet strict conflict-of-interest standards, to ensure that they perform their duties in a “fair and unbiased manner” (RPFJ § IV.B.2), and have the right to object to the other's proposed appointee. Any unresolvable disputes about TC membership are decided by the Court, which retains the ultimate ability to appoint the members. After the first two members are appointed, they will propose a third member; again, the Court will decide disputes and approve or reject this member. See RPFJ § IV.B.3. Having all parties play a role in selecting the TC ensures that it will not have an overall bias for or against one party. Furthermore, there remain safeguards against bias even after the TC is chosen. If, for example, the TC member nominated by Microsoft fails to

³⁶³ CCIA 90; Red Hat 30.

³⁶⁴ Nader/Love 5; Litan 55; AOL 51; Alexander 4; Gifford 6; Young 3; Morrissey 2; Clabaugh 1; Cheetham 1; Spotswood 1; Akin 4; Godshall 1–2.

behave in an unbiased manner or otherwise does not act in accord with the purposes of the RPFJ, the United States has the right to insist that the member be replaced (RPFJ § IV.B.5); Microsoft, however, has no corresponding right.

390. Further, as noted critically by a few comments,³⁶⁵ TC members are subject to employment restrictions that preclude them from having served as expert witnesses in this or other cases involving Microsoft, and impose prohibitions on being employed by Microsoft or its competitors for a limited time before, during and after their service on the TC. Such limited, ancillary employment restriction covenants are also intended to ensure that TC members will not have or develop biases, or be able to trade on confidential, competitively sensitive business information learned while serving on the TC. In appropriate cases, however, these requirements may be waived by the agreement of the parties to the RPFJ. RPFJ § IV.B.2.

391. Microsoft is responsible for paying all costs of the TC. RPFJ §§ IV.B.6, 7, 8.h. It is wholly reasonable that the defendant in this case, rather than the taxpayer, defray the potentially substantial cost of supporting the TC. Microsoft will not be able to manipulate the activities of the TC through any “power of the purse,” however, as it will have the burden of demonstrating the unreasonableness of any TC expense, and the Court has the authority to compel payment in the event of a dispute. RPFJ § IV.B.8.i. The TC will have offices on Microsoft’s corporate campus, RPFJ § IV.B.7, which will greatly enhance its ability to carry out its duties; however, Microsoft cannot exercise any control over the TC’s activities by virtue of its location. The comments expressing concern that Microsoft somehow can control the TC, either through funding or geographic proximity, are unfounded.³⁶⁶

392. Most importantly, the TC remains under the express control of Plaintiffs, not Microsoft. It is Plaintiffs, not Microsoft, that apply to the Court for the appointment of the TC members. RPFJ § IV.B.3.b, d. The United States, not Microsoft, contracts with the TC for its services, and defines the basic parameters of that agreement. RPFJ § IV.B.6. The United States, but not Microsoft, has the right to remove any TC member if it determines that the member has failed to act diligently and

consistently with the purposes of the RPFJ. RPFJ § IV.B.4. The TC files its reports with Plaintiffs, not Microsoft. RPFJ § IV.B.8.e, f.³⁶⁷ The hiring of additional staff or consultants by the TC is subject to approval by Plaintiffs; Microsoft is entitled only to prior notice of such hiring, and is obligated to pay for such hires. RPFJ § IV.B.8.h. Plaintiffs, not Microsoft, approve the TC’s expenses. If Microsoft brings an objection to the Court concerning the TC’s expenses, Microsoft bears the burden of proving that they are unreasonable, and has to pay all costs and attorneys’ fees incurred by the TC by virtue of such challenge. RPFJ § IV.9.

C. Internal Compliance

393. Several commentors expressed their preference for the Litigating States’ Proposal regarding internal compliance measures. The RPFJ and the Litigating States’ Proposal both provide for a Compliance Officer (“CO”) inside Microsoft who will be responsible for developing and supervising internal programs to ensure Microsoft’s compliance with the antitrust laws and any final judgment. The Litigating States’ proposal largely tracks the RPFJ with respect to the role that the CO is supposed to play to ensure compliance with the terms of the decree. For example, both proposals contemplate that the CO will supervise the review of Microsoft’s activities during the term of the decree and will be responsible for ensuring that the relevant company representatives are aware of and have agreed to comply with the decree. Both proposals charge the CO with similar briefing and record-keeping duties.

394. There are, however, certain differences between the two proposals. The RPFJ requires the CO to maintain the procedures for submitting complaints on Microsoft’s website, whereas the Litigating States propose that the Special Master handle this particular responsibility. Both approaches achieve the same result. The United States, however, believes that it is more efficient for the CO, who will be a Microsoft employee and therefore in a better position effectively to monitor the website, to handle this task.

395. The Litigating States’ Proposal also includes certain provisions that are similar to provisions contained in the

IFJ, but that the United States believes are either unnecessary or more effectively addressed in the manner proposed in the RPFJ. For example, the Litigating States’ Proposal establishes a Compliance Committee (“Committee”), the only responsibility of which appears to be appointment and removal of the CO. The United States considered this approach but ultimately decided that an independent Technical Committee would be more effective than the Committee contemplated by the States.

396. The Litigating States also propose a confidential reporting mechanism that Microsoft employees can use to report potential violations of the decree or the antitrust laws. One comment suggests that the RPFJ should explicitly permit Microsoft employees to submit anonymous information to the TC.³⁶⁸ The RPFJ provides the TC with the ability to receive and evaluate complaints, including anonymous complaints, and the United States believes that the scope of this authority is broad enough to protect Microsoft employees in appropriate cases.

397. Several comments note that the Litigating States’ Proposal requires the CO to disseminate the decree (and related materials) to platform software developers and other Microsoft employees involved in working with OEMs, ISVs, IHVs and third-party licensees, whereas the RPFJ requires dissemination only to Microsoft’s officers and directors.³⁶⁹ See RPFJ § IV.C.3; Litigating States’ Proposal § 17. Although a provision similar to the Litigating States’ Proposal appeared in the IFJ, the United States ultimately decided that dissemination to officers and directors—who would then be responsible for disseminating additional instructions and advice to lower-level employees—would sufficiently ensure that Microsoft’s policymakers, who are responsible for establishing the strategic and technical direction of the company, are on actual notice of the RPFJ’s requirements. To require such procedures for all employees would be a significant additional burden, and is unlikely materially to improve either Microsoft’s level of compliance or its corporate culpability in the event of violations. Although such education and certification requirements are not unique in antitrust decrees, many antitrust consent decrees entered into by the United States, including the 1994 Microsoft decree (No. 94–CV–1564), do not impose any continuing education

³⁶⁵ Harris 9–10; Gifford 5.

³⁶⁶ Nader/Love 5 (suggesting that the TC might be “playing golf” with Microsoft executives instead of investigating anticompetitive activities); Young 3.

³⁶⁷ One comment (Gifford 6) questions whether, in the event of disagreement on the TC as to whether violations have occurred or been adequately cured, an individual member could submit dissenting views to Plaintiffs. The RPFJ does not require that the TC’s reports be unanimous or reflect only the majority’s views and conclusions. Further, there is no bar to an individual TC member communicating directly with Plaintiffs at any time.

³⁶⁸ Palm 16.

³⁶⁹ SBC 158; Clapes 18.

and certification requirements on the defendant whatsoever.

398. In sum, although the Litigating States' proposal and the RPFJ may differ to some degree in the manner in which they define the scope of authority and responsibility given to the CO, both proposals achieve essentially the same result of vigorous internal compliance that will play a crucial role in the effectiveness of the proposed decrees. The United States believes, however, that the procedures for the TC set forth in the RPFJ, when viewed in conjunction with the responsibilities of the TC and the United States' existing enforcement authority, provide the most effective approach to enforcement.

D. Voluntary Dispute Resolution

399. The RPFJ sets up an even more informal, entirely optional, voluntary dispute resolution mechanism that permits third parties or Plaintiffs to first submit complaints to Microsoft's internal Compliance Officer, which Microsoft then can attempt to resolve within 30 days. RPFJ § IV.D.3. Some comments describe this provision as simply a delay mechanism.³⁷⁰ In many instances, however, it will be in both Microsoft's and the third party's clear interest to resolve issues quickly and informally, without the expenditure of time, money, and management distraction attendant with more formal investigations and enforcement actions. This provision permits Microsoft and third parties to do so. Further, no person is required to first submit issues to Microsoft's internal Compliance Officer—the process is entirely optional. Any person concerned about delay or Microsoft's good faith may complain to the TC or directly to Plaintiffs.

E. Proposals for a Special Master

400. Some comments argue that the TC should be replaced with a special master similar to that proposed in New York.³⁷¹ Compare RPFJ § IV.B.8, with Litigating States' Proposal § 18. Specifically, the commentators suggest that this type of enforcement regime would provide both a more effective means of ensuring Microsoft's compliance with the final judgment and a vehicle for the speedy resolution of complaints from plaintiffs, state attorneys general, and independent third parties. We disagree on both counts.

401. To some degree, the RPFJ's TC and the States' special master would perform the same functions.

Significantly, however, the authority the States propose giving the special master represents an unprecedented, radical, and unwarranted removal of prosecutorial discretion from the United States that would weaken the mechanisms for compliance with the decree.

402. Both the special master and the TC would have the power and authority to monitor Microsoft's compliance with its obligations under the final judgment and would have access to the information, personnel, systems, equipment, premises, and facilities necessary to fulfill their respective responsibilities. Each would be required to receive complaints from a Microsoft Antitrust Compliance Officer, third parties, and the plaintiffs; submit reports every six months regarding Microsoft's compliance with the final judgment; and report any non-compliance at any time. In addition, both the special master and TC would be paid by Microsoft and would be permitted to hire advisors, and such other staff as is necessary, at Microsoft's expense.

403. But the Litigating States' proposal also calls for the appointed special master, with the assistance of an "advisory committee," to act as prosecutor, witness, and judge. The scope of the special master's authority apparently extends without limitation to all "technical, economic, business" and other aspects of the decree. Litigating States' Proposal §§ 18.d, f. The special master would have unfettered discretion to receive complaints, decide whether to investigate the complaints, conduct the investigation, hold hearings, make factual findings, and issue proposed enforcement orders. Litigating States' Proposal § 18.f. Further, the special master would be bound to act within extremely tight deadlines, regardless of the complexity of the issue, the ability of the parties to marshal evidence within an extraordinarily short 14-day deadline, or the ability of the special master to evaluate the evidence and reach conclusions within a mandatory 15-day post-hearing deadline. *Id.* The special master's findings—and even its recommendations, apparently whether accepted by the Court or not—would be admissible in any action, and the special master expressly would be permitted to testify in any action, including apparently private litigation. Litigating States' Proposal § 18.h.

404. The United States is aware of no previous antitrust decree to which it has been a party that appoints a special master for general decree enforcement. Rather, in every case in which an action to enforce an antitrust final judgment

was necessary, the United States has been permitted to exercise its traditional role as prosecutor.³⁷² Likewise, no court has successfully delegated its inherent powers of antitrust judgment enforcement as completely as proposed here.³⁷³ The comments supporting this radical deviation from established practice cite no compelling reason for such a remarkable course of action.³⁷⁴

405. Some comments express concern about "delay" occasioned by the TC dispute resolution process, suggesting that the tight time deadlines and apparent binding authority of a special master would resolve matters more swiftly.³⁷⁵ The TC and other supplemental dispute resolution processes, however, are not mandatory; they in no way constrain the ability of the United States and the State Plaintiffs from proceeding directly to court for interpretative and enforcement action when, in their exercise of prosecutorial discretion, it is appropriate to do so.

406. Moreover, the special master's findings are neither binding nor non-appealable. Thus, although both proposed decrees provide for a different review process for complaints of illegal behavior made against Microsoft, prompt and effective relief is no more certain under one than the other where the parties to the complaint are unwilling to reach a resolution in the absence of a court order. In light of this, the United States, while reserving for Plaintiffs the right to seek court intervention when necessary, believes the model for the resolution of complaints contained in the RPFJ best promotes prompt and effective relief.

F. Proposed Reporting Requirements

407. Some commentators argue that the RPFJ should include special transaction

³⁷² See, e.g., *United States v. Smith Int'l*, 2000–1 Trade Cas. (CCH) ¶ 72,763 (D.D.C. 2000) (criminal and civil contempt); *United States v. Microsoft Corp.*, 147 F.3d 935 (D.C. Cir. 1998) ("Microsoft II") (civil contempt and preliminary injunction in enforcement of earlier Microsoft decree, *inter alia*, finding nonconsensual referral to special master to be abuse of discretion); *United States v. NYNEX Corp.*, 814 F. Supp. 133 (D.D.C.) (criminal contempt of AT&T decree) *rev'd*, 8 F.3d 52 (D.C. Cir. 1993); *United States v. Twentieth-Century Fox Film Corp.*, 1990–1 Trade Cas. (CCH) ¶ 69,060 (S.D.N.Y. 1990) (criminal contempt); *United States v. Western Elec. Co.*, 1989–1 Trade Cas. (CCH) ¶ 68,421 (D.D.C. 1989) (civil enforcement consent order to resolve allegations of AT&T decree violations in lieu of contempt).

³⁷³ Indeed, it is not clear from the Litigating States' Proposal whether the delegation to the special master of fact-finding powers is sufficiently circumscribed. Cf. *Microsoft II*, 147 F.3d at 953–56 (mandamus appropriate for court's overbroad special master referral violative of both U.S. Const. Art. III and Fed. R. Civ. P. 53(b)).

³⁷⁴ Novell 30; Nader/Love 5; Sen. Kohl 5.

³⁷⁵ RealNetworks 32; ProComp 76; Litan 55; AOL 50–53; AAI 40–41 (generally).

³⁷⁰ RealNetworks 32.

³⁷¹ SBC 112–13; AOL 51–53; TRAC 9; Novell 30; RealNetworks 32; Red Hat 30–31; SBC 157.

reporting requirements, as the Litigating States' Proposal does. In New York, the Litigating States propose to mandate government oversight of transactions related to the software industry and other related areas by requiring Microsoft to disclose such transactions to the plaintiffs, along with the type of transaction-related materials and information that is typically required in filings with the federal government under the Hart-Scott-Rodino Antitrust Improvements Act of 1976 ("HSR"), where such transactions would not otherwise be subject to the disclosure requirements of the Act.³⁷⁶

408. The United States believes that such a provision is not an appropriate remedy for the violations found by the District Court and sustained by the Court of Appeals. Foremost among the United States' considerations when negotiating the RPFJ was the recognition that the remedy must be consistent with the liability findings of the case, none of which relates to the use of acquisitions by Microsoft as a tool to maintain its operating system monopoly.

409. Furthermore, but no less important, requiring the disclosure of transactions that fall below the HSR threshold would require the United States to engage in purely regulatory behavior without providing any substantial likelihood of assisting in the remedial goal of restoring competitive conditions to the market at issue. The United States strives to enact enforcement tools that are closely targeted to remedying the harm found and restoring competition. The imposition of additional reporting obligations on Microsoft—obligations greater than those deemed appropriate by Congress—would create burdens on Microsoft, the potential acquired parties, and the United States, without adding a significant likelihood of achieving any corresponding increase in the detection of anticompetitive transactions. Moreover, to the extent that the review process unnecessarily delays those transactions that pose no competitive concerns, the reporting obligation runs the risk of having a negative impact on consumers. The United States' standard investigative

authority should sufficiently ensure that the United States is aware of—and able to seek more information about—transactions in which Microsoft is involved that might pose a competitive threat.

IX. Termination

410. A number of comments argue that the five-year term in Section V.A (or seven years when including the possible two-year extension under Section V.B) is too short for the RPFJ to remedy the competitive harm.³⁷⁷

411. The five-year period provides sufficient time for the conduct remedies contained in the RPFJ to take effect in this evolving market and to restore competitive conditions to the greatest extent possible.³⁷⁸ As the Court of Appeals noted, the characteristics of the market in this case make it conducive to rapid change. *See Microsoft*, 253 F.3d at 79 ("So a company like Netscape founded in 1994 can be by the middle of 1995 clearly a potentially lethal competitor to Windows because it can supplant its position in the market because of the characteristics of these markets.") (quoting counsel for Microsoft); *id.* at 49 (six years is an "eternity" in this market). To be sure, there is no scientific way to determine the optimal term of a consent decree, which is the product of negotiation. The United States' position on the term of a decree is a matter of judgment informed by experience. Ultimately, the United States concluded that a five-year term (extendable by two years) is an appropriate and reasonable predictive judgment in this case.

412. Some comments take the position that the length of Microsoft's anticompetitive conduct should have determined the length of the decree,³⁷⁹ but that would have provided an unreliable measuring stick for evaluating the amount of time necessary to restore competitive conditions. Other comments urge the United States merely to adopt the term length from prior recent cases, quoting the Antitrust Division Manual's general guidance that "staff should not negotiate any decree of less than 10 years" duration although decrees of longer than 10 years may be appropriate in certain circumstances."³⁸⁰ *Antitrust Division Manual* at IV-54 (3d ed. Feb. 1998). But, as the Manual also states at the outset of its discussion of negotiating and

entering consent decrees, "[t]he theory behind equitable relief is that it should be fashioned to fit the particular facts of the case at issue." *Id.* at IV-50. The longer a decree's duration, particularly if it no longer fits the facts of the case, the more the decree becomes regulatory in nature. The United States has imposed five-year terms in numerous past decrees,³⁸¹ including in industries, like this one, that are characterized by rapid technological change.³⁸² In this case, in an evolving market, the five-year term, particularly as augmented by a potential two-year extension, is long enough.³⁸³ Because Microsoft will be eager to be released from the decree as soon as possible, the prospect of an extension should deter any violations and provide an extra incentive to comply.³⁸⁴ Moreover, wholly apart from

³⁸¹ See, e.g., *United States v. Delta Dental Plan of Ariz., Inc.*, 1995-1 Trade Cas. (CCH) ¶ 71,048, 1995 WL 454769 (D. Ariz. 1995) (health care); *United States v. Topa Equities*, "Public Comments and Response on Proposed Final Judgment," 60 FR 28,168, 28,170 (May 30, 1995) (noting that industry characteristics made quick entry likely), entered by, 1995-2 Trade Cas. (CCH) ¶ 71,061, 1995 WL 481368 (D. V.I. July 14, 1995); *Oregon v. Mulkey*, 1997-1 Trade Cas. (CCH) ¶ 71,859, 1997 WL 599410 (D. Or. June 16, 1997) (commercial crab fishing); *United States v. Motor Vehicle Mfr. Ass'n*, 1982 Trade Cas. (CCH) ¶ 65,175, 1982 WL 1934 (C.D. Cal. Oct. 28, 1982) (modifying judgment in decree regarding development and installation of motor vehicle emission control devices).

³⁸² See, e.g., *United States v. Tele-Communications, Inc.*, "Comment and Response on Proposed Final Judgment," 59 Fed. Reg. 39,783, 39,784 (Aug. 4, 1994) (recognizing that the telecommunications industry is "one that has experienced major changes in MTSD technologies that are ongoing"); *United States v. Agri-Mark, Inc.*, "Competitive Impact Statements and Proposed Consent Judgments," 45 Fed. Reg. 79,186, 79,189 (Nov. 28, 1980) (arguing that "the dairy industry is constantly evolving as a result of technological changes").

³⁸³ We note that the suggestion of an open-ended decree, subject to review after five years (see Gifford 9; Litan 73), or contingent upon Microsoft's market share decreasing (see Thomas 6), would create undesirable uncertainty in the market and would be contrary to the United States' mission to enforce the federal antitrust laws and to remedy specific violations thereof.

³⁸⁴ Several comments argue that the two-year extension does not provide a meaningful check on Microsoft's behavior. AAI 40; Alexander 4; CCC 27; CFA 84; Gifford 9; Harris 11, 14; Litigating States, Ex. A 17; Litan 55; Maddux ¶ 17; ProComp 76; Schneider 1; RealNetworks 32; TRAC 11. Some argue that the United States should have included sanctions for violations similar to those contained in the Litigating States' proposed remedy. SBC 157. The Litigating States' proposed remedy spells out a series of possible penalties that may be imposed if Microsoft violates the decree, including source code licensing, additional conduct remedies, and civil penalties. See Litigating States' Proposal § 19. The Litigating States' proposal also provides that if Microsoft brings or threatens to bring a groundless claim of intellectual property infringement for the purpose of impairing interoperability of non-Microsoft products, Microsoft may be enjoined from asserting or enforcing any intellectual property

³⁷⁶ Specifically, the Litigating States' Proposal requires Microsoft to provide 60-days written notice of direct or indirect acquisitions or investments by Microsoft or any of its subsidiaries, as well as notice of any exclusive intellectual property licenses granted to Microsoft or any of its subsidiaries. The requirement applies to transactions involving businesses of which Microsoft did not own 33% or more prior to December 1, 2001, and which fall into one of several categories related to computer software and equipment, computer systems design, telecommunications, and network industries. See Litigating States' Proposal § 20.

³⁷⁷ CCC 26; CCIA 83; Giannandrea 6; Litigating States, Ex. A 18; Nader/Love; Relpromax 15; SBC 157; Thomas 2, 5.

³⁷⁸ Some commentators agree with this proposed term. ACT 31; Economides 5-6.

³⁷⁹ AAI 39; CCIA 83; Nader/Love 5; Pantin 28.

³⁸⁰ CCIA 83 n.17; SBC 157; Young 3; Hammett 1.

seeking the two-year extension, the United States may seek civil and criminal contempt sanctions against Microsoft and its personnel if violations of the decree warrant that action.³⁸⁵ See RPFJ § IV.A. Nothing in the RPFJ undermines or erodes the United States' existing and powerful contempt and enforcement authority.³⁸⁶ Therefore, in the event that additional steps are necessary to secure compliance or to punish Microsoft for violations of the decree, the United States will not lack the necessary enforcement tools.

413. Some of the comments regarding this issue also express concern that certain key disclosure requirements may not be triggered until as late as one year into the term of the decree, which renders those provisions effective for only four years.³⁸⁷ At least one commentator complains that Microsoft has relied upon this provision as the basis for not yet disclosing certain APIs.³⁸⁸ We note foremost that Microsoft's obligations under the disclosure provisions are triggered from the date of submission of the RPFJ to the Court on November 6, 2001, not its entry by the Court. See RPFJ §§ III.D–E. The RPFJ will be in place for five years from the date of entry; as such, those commentators who claim that the disclosure provisions will be in effect only for four years have ignored the fact that the clock is already running for Microsoft to implement its disclosure obligations. Moreover, although certain disclosure provisions may not become effective until up to one year after the submission of the decree to the Court (see, e.g., RPFJ § III.H), absent the decree, Microsoft would be under no obligation to provide such information. Giving Microsoft a limited amount of time to implement its duties under these provisions is necessary to ensure that

rights in related APIs, communications interfaces or technical information.

Contrary to these commentators' assertions, the possibility of the two-year extension of the RPFJ's requirements and prohibitions will help dissuade Microsoft from violating its terms and conditions. The United States believes that this potential sanction, which is supplemented by its traditional enforcement and contempt authority, will provide a significant incentive for Microsoft to comply.

³⁸⁵ In addition, the RPFJ requires an independent, full-time, on-site compliance team that will monitor compliance with the decree, report violations, and attempt to resolve technical disputes under the disclosure provisions. This ongoing supervision provides added assurance that Microsoft will comply with the obligations and restrictions imposed by the decree and that competitive conditions will be restored to the greatest extent possible during the five-year term of the proposed RPFJ.

³⁸⁶ Waldman 6–7.

³⁸⁷ CCIA 83; Elhauge 13; Sen. Kohl 5; RealNetworks 29–30.

³⁸⁸ RealNetworks 30.

they are properly implemented, and it is the overall impact of the various decree provisions working together over the course of the five-year term that will restore competitive conditions in the market.

X. Comparing the RPFJ to the IFJ

A. Structural Relief vs. Conduct Restrictions

414. A number of commentators suggest that the United States should have pursued a restructuring of Microsoft into separate companies,³⁸⁹ arguing that “divestiture remains the most effective remedy for Microsoft’s wide-ranging unlawful practices.”³⁹⁰

415. Shortly after remand, plaintiffs (the United States and all of the plaintiff States) informed Microsoft and the Court that, in light of the Court of Appeals’ decision, they no longer would seek to break up Microsoft. Joint Status Report 2 (Sept. 20, 2001). Thus, even if the United States had litigated a remedy, it would not have sought structural relief, just as the Non-Settling States do not seek it in their litigated case.

416. This unanimity among the government parties not to seek divestiture reflects a sound view of the legal landscape created by the Court of Appeals, which viewed structural relief in this case skeptically, at best. The Court of Appeals questioned whether plaintiffs had “established a sufficient causal connection between Microsoft’s anticompetitive conduct and its dominant position in the [operating system] market” to justify divestiture. *Microsoft*, 253 F.3d at 106. The Court of Appeals continued that “[a]bsent such causation, the antitrust defendant’s unlawful behavior should be remedied by ‘an injunction against continuation of that conduct.’” *Id.* (quoting *3 Antitrust Law* ¶ 650a, at 67). The Court of Appeals also suggested that the necessary causation might be lacking here, noting that even the District Court “expressly did not adopt the position that Microsoft would have lost its position in the [operating system] market but for its anticompetitive behavior.” *Id.* at 107 (quoting *Findings of Fact*, ¶ 411) (emphasis added). Moreover, the Court of Appeals observed that divestiture by and large has been directed at “entities formed by mergers and acquisitions,” and told the District Court to “reconsider” whether “divestiture is appropriate with respect to Microsoft, which argues that it is a unitary company.” *Id.* at 105. And the Court of

Appeals emphasized that, when fashioning a new remedy, the District Court should bear in mind that the Court of Appeals had “drastically” altered the basis of liability (*Id.* at 105, 107) and that the new remedy should reflect the “limited ground of liability” upheld on appeal. *Id.* at 107.

417. Second, if plaintiffs had pursued structural relief on remand, Microsoft would have been entitled to present evidence challenging a “wide range of plaintiffs’ factual representations, including the feasibility of dividing Microsoft, the likely impact on consumers, and the effect of divestiture on shareholders.” *Id.* at 101. This process not only would have been time consuming—both in the District Court and then, assuming the District Court actually ordered structural relief anew, again in the Court of Appeals—but also would have permitted Microsoft to introduce a plethora of new evidence. Foregoing a structural remedy permitted plaintiffs to speed along the remand proceedings and obtain relief (1) sooner and (2) that more likely would be affirmed on appeal.

B. Anti-Tying Provisions

418. The Court of Appeals vacated and remanded the District Court’s judgment that Microsoft’s contractual tying of its Internet Explorer web browser with its Windows operating system was per se unlawful under Section 1 of the Sherman Act. See U.S. Memorandum at 6–7, 64–66. Given the Court of Appeals’ imposition of a more rigorous legal standard on this claim, including additional and difficult factual proof requirements, and given the plaintiffs’ interest in achieving expeditious relief in this case, plaintiffs (including the Litigating States) made a judgment that they would not litigate the Section 1 tying claim on remand and so informed Microsoft on September 6, 2001. At that point, the tying claim disappeared from the case. And so, although two commentators³⁹¹ and the Litigating States urge that the Court impose a remedy directed toward banning contractual tying, there is no legal basis for a remedy on an issue where Microsoft was not found liable and where the plaintiffs had valid grounds for choosing not to pursue the claim.

C. Intentionally Disabling Rival Software

419. Some comments complain that the RPFJ does not “prohibit Microsoft from intentionally disabling or

³⁸⁹ PFF 24–29; Litan 65–69; ProComp 77–78.

³⁹⁰ ProComp 77.

³⁹¹ SIIA 22–25; AOL 24–31; Matthewson & Winter 25–26.

adversely affecting the operation of competing products.”³⁹² They argue that such a restriction is necessary to prevent Microsoft from thwarting “the effectiveness of the disclosure requirements by altering the interfaces or other information on which non-Microsoft products rely.”³⁹³ And they correctly observe that the IFJ contained an interim provision expressly prohibiting Microsoft from “tak[ing] any action it knows will interfere with or degrade the performance of any non-Microsoft Middleware when interoperating with any Windows Operating System Product” without notifying the supplier ahead of time that it intends to take such action and any ways known by Microsoft to avoid or reduce the interference with the performance of the rival software.³⁹⁴ One comment also criticizes the RPFJ for omitting a provision similar (or identical) to Provision 5 of the Litigating States’ Proposal (“Notification of Knowing Interference with Performance”).³⁹⁵

420. The United States, upon re-evaluation, chose not to include a provision modeled on Section 3.c of the IFJ because that provision could have been read to allow Microsoft to take steps to change its operating system in order to interfere with the ability of rival middleware to interoperate *as long as* Microsoft informed the third party of the change and what, if anything, could be done to fix the problem. This effectively would have given Microsoft a license to interfere with competing middleware as long as it simply notified the competing developer. In addition, this provision would have been difficult for the United States to enforce because of the constant changes that Microsoft makes to its operating system, which while potentially procompetitive, may have the unintentional consequence of affecting a competing product’s interoperability. The result would have been unnecessary compliance disputes.

421. Provision 5 of the Litigating States’ Proposal is similar to, though substantially broader than, Section 3.c of the IFJ. Provision 5 is overbroad and sweeps in conduct that should not reasonably be considered anticompetitive. Thus, for example, in the normal course of the development of its software, Microsoft may take actions that have the unintended, but nevertheless known, consequence of interfering with or degrading the performance or compatibility of some

non-Microsoft middleware. The United States does not believe that such actions either should be prohibited or subject Microsoft to any additional notice or disclosure requirements. In addition, determining when Microsoft, as a corporate entity, has, or reasonably should have, such knowledge is exceedingly difficult to determine.

422. Moreover, the type of conduct at issue (e.g., actions undertaken for the express purpose of degrading the software of a developer of software that competes with Microsoft Platform Software or software that runs on software that competes with Microsoft Platform Software) would be prohibited by Section III.F of the RPFJ and/or likely would expose Microsoft to statutory, tort, or other legal sanctions apart from the RPFJ.

423. Instead of including a provision similar to Section § 3.c of the IFJ or Section 5 of the Litigating States’ Proposal, the RPFJ restrictions and requirements ensure ease in third-party interoperability. Thus, the RPFJ requires Microsoft to disclose those APIs that its middleware products use to interoperate with the operating system. See RPFJ § III.D. This disclosure will make it harder for Microsoft to interfere with competing middleware. Further, to the extent that computer industry standards are implemented in communications protocols, Microsoft must license these protocols (see RPFJ § III.E), including any modifications or alterations to industry-standard protocols. When the industry standard is implemented between a Microsoft middleware product, such as its Java Virtual Machine, and the operating system, Microsoft must disclose that interface.

D. Agreements Limiting Competition

424. Section 3.h of the IFJ included a provision relating to agreements entered into by Microsoft that have the effect of limiting competition.³⁹⁶ The United States initially proposed this provision in the IFJ based on Findings of Fact, ¶¶ 80–132, which described five different incidents in which Microsoft attempted to use agreements to limit support for competing middleware: (1) Microsoft’s attempt to dissuade Netscape from developing a browser for Windows that could serve as an

independent applications platform; (2) Microsoft’s attempt to dissuade Intel from developing NSP (video) software for Windows 95; (3) Microsoft’s attempt to dissuade Apple from developing multimedia QuickTime playback capability for Windows; (4) Microsoft’s agreement with RealNetworks to have RealNetworks abandon the media playback business on the Windows desktop; and (5) Microsoft’s offer of incentives to IBM to abandon promotion of OS/2 and Lotus SmartSuite.

425. The primary goal of Section 3.h was to “prohibit naked bargains to not compete” in the platform space.³⁹⁷ The RPFJ seeks this same goal, but also expressly recognizes that under settled antitrust law, agreements that limit competition sometimes are properly ancillary to: (1) Pro-competitive joint development agreements; (2) discussions relating to the coordination of the development of complementary products; or (3) Microsoft contracting with third parties to develop technologies for use and distribution with its Windows operating system. Rather than using broad language that could be construed to prohibit all agreements that place limits on competition—and risk prohibiting even those agreements that have procompetitive justification—the United States therefore opted for a more targeted approach in the RPFJ. Sections III.F.2 and III.G of the RPFJ thus are designed to prevent Microsoft from entering into any contract relating to the Windows operating system that conditions consideration on an ISV not supporting software that competes with a Microsoft platform product, requiring any firm to promote exclusively a Microsoft Platform Software, or conditioning placement of an IAP or ICP on the Windows desktop on that firm refraining from supporting any product that competes with a Microsoft Middleware Product.³⁹⁸

XI. Other Proposed Remedies

A. Restrictions On Software Development Tools

426. At least two comments express concern that the RPFJ does not address Microsoft’s alleged market power with respect to its line of software development tools. One commentor apparently seeks to compel Microsoft to grant the commentor access to a

³⁹⁶ The Litigating States proposes a very-similar provision. Section 11 of the Litigating States’ Proposal provides: “Microsoft shall not offer, agree to provide, or provide any consideration to any actual or potential platform software competitor in exchange for such competitor’s agreeing to refrain or refraining in whole or in part from developing, licensing, promoting or distributing any Operating System Software Product or any Middleware produce competitive with any Windows Operating System Product or Microsoft Middleware Product.”

³⁹⁷ See Plaintiffs’ Reply Memorandum in Support of Proposed Final Judgment at 64 (May 17, 2000).

³⁹⁸ At least two comments express concern that the RPFJ does not contain language similar to that of Section 3.h of the IFJ. RealNetwork 30–31; SBC 98–99. For a complete discussion of how Sections III.F and III.G address this concern, see Sections V and VI, above.

³⁹² SIIA 8, 64.

³⁹³ Palm 14.

³⁹⁴ IFJ § 3.c.

³⁹⁵ SIIA 64–65; SBC 45–46.

Microsoft partnership program that would more easily allow the commentor to incorporate development tools for its alternate platform with Microsoft's Visual Studio development environment. The comment alleges that Microsoft could apply discriminatory criteria, denying alternate platform vendors posing a potential threat to Microsoft's monopoly the ability to integrate their platform development tools with Microsoft's Visual Studio development suite, while allowing other vendors who do not pose a threat to have that access. According to the comment, without a software development environment common to the one used for the dominant Microsoft platform, ISVs and others would be much less likely to write software for alternate platforms, a circumstance that would help preserve Microsoft's applications barrier to entry.³⁹⁹

427. The second comment alleges that Microsoft's license restrictions require ISVs that write software applications that take advantage of the "redistributable components" found in Microsoft's Visual Studio development suite to use such "redistributable" code only on applications written for Microsoft operating system products. This comment argues that this restriction prohibits, as a practical matter, the porting of such applications to other platforms, thereby increasing the applications barrier to entry protecting Microsoft's operating system monopoly. This comment seeks elimination of this license restriction from Microsoft's Visual Studio license.⁴⁰⁰

428. The relief sought by these commentors would go well beyond the scope of this case. The evidence that related to Microsoft's misuse of development tools involved specific deceptive practices regarding Microsoft's own development tools for the Java platform. Microsoft in essence failed adequately to disclose that its version of Java development tools contained various Windows-specific features that made it difficult to use or port Java programs written with Microsoft tools to other Java virtual machines or operating systems. See *Microsoft*, 253 F.3d at 76–77. There is nothing in either the allegations made in these comments or in the trial record to suggest that Microsoft's refusal to allow any competing platform vendor to integrate its development tools with Microsoft's Visual Studio development suite, or its license restrictions that prohibit ISVs from porting applications

containing Microsoft redistributable code to other platforms, somehow will deceive ISVs into developing applications that run only on a Microsoft platform.

429. Further, the remedy suggested by these comments could have the effect of retarding innovation, to the detriment of consumers. Requiring Microsoft affirmatively to support allowing competing platform vendors to use Microsoft's Visual Studio development suite to host competing development tools or create applications for non-Microsoft platforms using Microsoft-developed redistributable code may create a significant disincentive for Microsoft to continue to invest heavily in further development of its tools suites or redistributable code, because that investment would redound at least in part to the benefit of Microsoft's competitors. Moreover, software tool developers would lose their incentive to innovate if they were permitted simply to free-ride on Microsoft. That result would not benefit either ISVs or, ultimately, their customers.

B. Java Must-Carry

430. In *New York*, the Litigating States propose to require Microsoft to include a free copy of Sun Microsystems' Java technology with all copies of its Windows Operating System Products and Internet Browser for a period of ten (10) years. See *Litigating States' Proposal* § 13. Several comments echo this type of "must-carry" proposal.⁴⁰¹ The commentors correctly note that the Court of Appeals upheld Microsoft's liability under Section 2 of the Sherman Act for exclusionary conduct aimed at extinguishing the "middleware threat" posed by Java and other middleware. See *Microsoft*, 253 F.3d at 75–77. The comments suggest that requiring Microsoft to distribute Non-Microsoft Middleware such as Java would not only deny Microsoft the fruits of its violation, but also would begin to erode the applications barrier to entry.

431. The United States considered a "must-carry" provision but rejected it for at least two reasons: (1) it is not the proper role of the government to bless one competitor over others, or one potential middleware platform over others, nor is the government in the best position to do so; and (2) mandatory distribution of a particular product likely would lead to a decrease in innovation and improvement in that product because its developer will have no incentive to make it better. The United States thus believes that the promotion of consumer choice and the

product innovation that comes along with that choice, i.e., the promotion of competition and not specific competitors, is the goal of the antitrust laws and this antitrust remedy, while mandatory distribution of a particular product is the antithesis of this goal. Unlike the "must-carry" provision proposed by the Litigating States, the affirmative requirements imposed on Microsoft and the prohibitions against anticompetitive conduct contained in the RPFJ, and the subsequent freedom this structure promotes among ISVs, IHVs, IAPs, ICPs, and OEMs, will give all middleware technologies, including but not limited to Java, an equal opportunity to succeed in the market.

C. Porting Microsoft Office

432. Several comments suggest that Microsoft should be required to port or continue to port its Office Suite of software applications to competing operating systems, including but not limited to the Macintosh OS, as a means to erode the applications barrier to entry.⁴⁰² The Litigating States also have advanced this proposal,⁴⁰³ but the proposal is unwarranted.

433. First, the United States did not allege that Microsoft monopolized or attempted to monopolize a software market in which Office competes, or that Microsoft engaged in anticompetitive conduct intended to encourage the use of Office rather than rival software applications that compete with Office.⁴⁰⁴ Second, the imposition of such a porting requirement is substantially outside the scope of the underlying case.⁴⁰⁵ Any remedy must be tailored to the violations found. See *Microsoft*, 253 F.3d at 104–07. The only claim sustained by the Court of Appeals was that Microsoft illegally maintained its PC operating system monopoly by taking specific acts that impeded middleware products that had the potential to erode the applications barrier to entry. The Court of Appeals did not find that Microsoft's unlawful actions created the barrier to entry. The United States crafted the RPFJ to restore the competitive conditions in the market that were impeded by Microsoft's actions, allowing

⁴⁰² CCC 13–17; SIIA 49–51; ProComp 30; ProComp, Arrow 20–21; PFF 30–31; SBC 135; Hargraves 9; CCIA 38; CFA 11; Ltan 71–72.

⁴⁰³ *Litigating States' Proposal* § 14, see also *Litigating States*, Ex. A 14–15.

⁴⁰⁴ Indeed, the plaintiff States originally alleged that Microsoft engaged in unlawful monopolization, the violation of Section 2, with respect to Microsoft Office. However, the States dropped this claim prior to the trial.

⁴⁰⁵ CompTIA 19 (porting Office would interfere with natural market forces); ACT 24 (porting Office requirement beyond the scope of the case).

³⁹⁹ Palm 11–12.

⁴⁰⁰ Kegel 9–10.

⁴⁰¹ SIIA 49; Nader/Love 6.

consumers, software developers, OEMs, and others to make decisions based on the competitive merit of their options. In this way, the market will determine whether particular products will erode the applications barrier to entry. The commentors' and Litigating States' proposal, however, goes far beyond the violations found by imposing on the market a porting requirement for Office that substitutes for competition on the merits and preordains the market outcome.

D. Licensing of Predecessor Versions of Windows

434. A few commentors propose that the United States adopt the Litigating States' remedy proposal requiring Microsoft to continue to license and support immediately prior versions of the Windows Operating System Product.⁴⁰⁶ Others object to this proposal, arguing that it would impose unnecessary costs on Microsoft that would be passed on to consumers, that it would fragment the Windows standard, and reduce incentives for Microsoft to innovate.⁴⁰⁷ The Litigating States' Proposal mandates support and licensing of predecessor versions for five years after release of a major Windows Operating System Product on the same terms and conditions as previously offered. In addition, Microsoft must license and support Windows 98SE for three years after entry of the Final Judgment.

435. The Litigating States cite the District Court's findings on discriminatory and restrictive licensing as support for this provision. The provision purports to cure these practices by permitting customization of Windows (including earlier versions) to incorporate Microsoft or competitive middleware. Commentors assert that requiring licensing of predecessor versions would provide a lower-priced operating system alternative;⁴⁰⁸ offer a version of Windows that has less Microsoft middleware and greater reliance on industry standards;⁴⁰⁹ and provide greater incentives for Microsoft to innovate, because it would have to offer a substantially better operating system in order to sell new releases.⁴¹⁰ Commentors also argue that requiring Microsoft to license predecessor versions would permit customization of Windows (including earlier versions) to

incorporate Microsoft or competitive middleware.

436. The United States believes that the RPFJ adequately addresses the restrictive and discriminatory licensing practices engaged in by Microsoft and found unlawful by the Court of Appeals. Thus, under the RPFJ, OEMs and end users are free to replace Microsoft middleware, choose between competing middleware, and, with minimal limitations, configure the desktop.⁴¹¹ OEMs also are able to make decisions about distributing and supporting non-Microsoft software products without fear of reprisal.⁴¹² A provision mandating the licensing of predecessor versions of Windows is therefore unnecessary and would do little or nothing to enhance these goals.

E. Industry Standards

437. Several commentors express concern that the RPFJ imposes no requirement on Microsoft to support industry standards for interoperability.⁴¹³ By industry standards, the commentors generally mean industry-wide technical specifications for communication between pieces of software. Such standards often are approved and supervised by international standards-setting organizations (e.g., the World Wide Web Consortium (W3C), which oversees HTML, the language used to create Web pages). In addition to these *de jure* standards, some specifications for interaction remain under the control of the firms that invent them, but obtain sufficiently wide usage to be considered standards in a less formal sense. An example of this less official category of standards is Sun's Java programming language.

438. Several commentors propose provisions that would constrain Microsoft's behavior with respect to industry standards. Generally, these commentors argue the importance of prohibiting Microsoft from corrupting or "polluting" open standards by extending or altering them with proprietary code to cause them to interoperate better, or solely, with Microsoft software than with rival software.⁴¹⁴ The commentors correctly

point out that the Court of Appeals found that Microsoft undermined the threat posed by Sun's Java middleware by deceiving ISVs into believing that software written with Microsoft's Java developer tools would run on platforms other than Windows (Microsoft, 253 F.3d at 75-77), and they argue that Microsoft continues to adopt but subvert public standards by inserting proprietary elements into the implementation of the Kerberos standard that is built into Microsoft products.

439. One commentor proposes that Microsoft be enjoined from modifying, altering, sub-setting, or super-setting any industry-standard communications interface or security protocol in any way that is not approved by an international industry standards-setting body.⁴¹⁵ The United States believes this proposal is likely to be ineffective at promoting interoperability and unlikely to benefit consumers. It would not prevent Microsoft from inserting proprietary elements into industry standards that are designed to allow such extensions (for instance, the Kerberos security standard).⁴¹⁶ Nor would it constrain in any way Microsoft's actions with respect to industry standards like Java that are not under the supervision of an international standards body. It would simply deter Microsoft from introducing potentially beneficial extensions to industry standards, since Microsoft would have to work through the approval process at a standards body before it could introduce its innovation.

440. The Litigating States propose a range of provisions to encourage Microsoft to adhere to industry standards.⁴¹⁷ Litigating States Provision 16.a ("Compliance with Standards") would require Microsoft to comply with any standard that has been approved by or submitted to "any organization or group that sets standards," if Microsoft publicly claims that it is compliant with the standard. If Microsoft extends or modifies that standard, it must continue also to implement the standard in its unextended or unmodified version, until either Microsoft disclaims that it implements the standard or the standard goes out of force at the industry body. Microsoft may not require third parties to use or adopt Microsoft's version of the standard and must support the nonproprietary industry version in its operating systems. The United States considered a provision substantially similar to Litigating States Provision

⁴⁰⁶ PFF 30; SBC 143; CCIA, Stiglitz & Furman 40-41.

⁴⁰⁷ ACT 29; CompTIA 16.

⁴⁰⁸ PFF 30; SBC 143.

⁴⁰⁹ SBC 143.

⁴¹⁰ CCIA, Stiglitz & Furman 40-41.

⁴¹¹ See discussion of RPFJ § III.C at Section IV(D), above.

⁴¹² See discussion of Section III.A (Section IV(B), above); see also Sections III.D. and VI.U, which require Microsoft to provide actual and potential competitors with full access to the same APIs and related information as Microsoft middleware has to interoperate with the current, and future Windows operating systems, offering the potential of a seamless fit and greater possibility for incorporation of competing middleware.

⁴¹³ SIIA 61; Novell 5; Sun 23-24.

⁴¹⁴ AAI 25; Novell 25; SBC 146; ProComp 35, 74.

⁴¹⁵ SIIA 61-62.

⁴¹⁶ SIIA 61-62 (Kerberos); Johnson 5 (Kerberos).

⁴¹⁷ Litigating States' Proposal § 16; ProComp 35 (referring to Litigating States' Proposal).

16.a for the RPFJ, but ultimately decided it was likely to be both unwieldy and ineffective.⁴¹⁸

441. This type of standards requirement likely would prove unwieldy because of the complexity of the institutions, technologies, and behavior being regulated here. Which among the multitude of existing standards-setting bodies, or bodies that might be established after, and possibly because of, this decree, would be considered legitimate under Provision 16.a? (What if Microsoft sponsors a new standards body, for instance?) Is it even technically possible or desirable, in all covered circumstances, for Microsoft to meet the requirements of the provision by supporting the industry standard of a technology at the same time it supports its own extended version?

442. The Litigating States' provision also is likely to be ineffective. It substantially regulates Microsoft's speech rather than its actions. If Microsoft publicly claims to be supporting its own implementation of a standard (e.g., "Microsoft Technology A") and does not publicly claim to be supporting the standard itself (e.g., "Technology A"), it would be in full compliance with the provision and yet would not have any obligation to adhere to the "Technology A" standard. It is difficult to see a provision that operates in this manner as imposing a competitively meaningful constraint. Moreover, to the extent that the provision regulates actions, it appears to be internally contradictory. It requires Microsoft, as a condition of being permitted to introduce a proprietary version of the standard, to implement the industry version until either Microsoft disclaims support for it or until the standard is rescinded by the governing body. But it also explicitly requires Microsoft's operating systems to continue to support the industry standard, apparently without time limit, as a condition of being permitted to introduce Microsoft's own proprietary version.

443. Litigating States' Provision 16.b ("Compliance with De Facto Standards") modifies Provision 16.a to permit Microsoft, upon notification and consent of the States' enforcement authorities, to meet its compliance obligations by implementing a variant of the standard "to the extent that industry custom and practice recognizes compliance with the Standard to include variations from the formal definition." The need for this provision highlights the unwieldiness of Provision 16.a: what is truly "standard" in the

industry is not necessarily what a standards body formally has adopted. Further, and fatally for those who justify the Litigating States' Provision 16 as a response to Microsoft's illegal Java deception, no part of that section actually would have prohibited Microsoft from pursuing its illegal acts.⁴¹⁹ Throughout most of its history, Sun's Java has neither been a technical standard approved by, submitted to, or under consideration by a standard-setting body (the criterion for protection under Provision 16.a) nor a "variation" from such a standard (the criterion under Provision 16.b), but rather a widely-used proprietary technology under the control of its owner, Sun.

F. Protection for Large End Users

444. A few commentators lament the lack of special protection in the RPFJ for large end user purchasers of Microsoft products.⁴²⁰ These commentators express several concerns regarding large corporations, universities, or federal, state, or local government purchasers: (1) Microsoft may retaliate against end users purchasing competing middleware;⁴²¹ (2) Microsoft continues to charge license fees to these purchasers for all machines capable of running a Microsoft operating system (a "per processor fee"), thereby removing incentives to purchase competing operating systems;⁴²² (3) Microsoft imposes other coercive licenses directed at end users;⁴²³ and (4) Microsoft, without some restraint, can undo all of the RPFJ provisions applying to OEMs upon the first license renewal with an end user.⁴²⁴

445. The commentators' proposed relief is outside the scope of the underlying case. The United States did not allege, or prove, that Microsoft engaged in anticompetitive conduct involving its large end user customers. Although the United States proved that Microsoft illegally maintained its PC operating system monopoly through actions directed at eliminating the middleware threat, it presented no evidence—and the District Court made no finding—that purchasers large and sophisticated enough to deal directly with Microsoft were in need of special protection.

446. Nevertheless, certain provisions of the RPFJ do apply to end users. Pursuant to Section III.H.1–2, end users are able (1) to configure the desktop to enable or remove access to each

Microsoft Middleware Product as described, and (2) to designate a Non-Microsoft Middleware Product to be invoked in place of a Microsoft Middleware Product as described. And, pursuant to Section III.H.3, Microsoft cannot alter those configurations without permission from the end user.

G. Non-Retaliation for Participation in Litigation

447. At least one comment⁴²⁵ has advocated inclusion of the Litigating States' proposal specifically to prohibit retaliation by Microsoft against those who participated in litigation in either of the now de-consolidated actions.⁴²⁶ Such a provision is unnecessary because the Court retains ample authority, regardless of whether such a provision is included in the RPFJ, to sanction such conduct if and when it arises.

448. Thus, should retaliation of the sort described by the comment arise, the United States may petition the Court to exercise its continuing jurisdiction to issue "further orders as may be necessary or appropriate to carry out or construe this Final Judgment . . . to modify . . . any of its provisions, to enforce compliance, and to punish violations thereof." RPFJ § VII. Under both its inherent powers and Section VII of the RPFJ, the Court could take whatever action is necessary to prevent, halt, and remedy any such retaliation against participants in this litigation. Further, depending on the facts of any such retaliation, Microsoft also could face criminal liability under a number of statutes. *See, e.g.*, 18 U.S.C. 1503 ("whoever . . . corruptly or by threats or force, or by any threatening letter or communication, influences, obstructs, or impedes, or endeavors to influence, obstruct, or impede the due administration of justice . . ."); 18 U.S.C. 1512 (witness tampering, generally). A specific anti-retaliation provision of the sort proposed here is therefore unnecessary and unwarranted.

XII. Miscellaneous Comments

A. Microsoft's ".Net" Initiative

449. Some comments⁴²⁷ argue that the RPFJ fails effectively to constrain Microsoft's diverse set of announced and emerging web services initiatives, grouped generally under the ".Net" trademark.⁴²⁸ The comments claim that Microsoft, having vanquished the nascent cross-platform distributed

⁴¹⁹ Litigating States, Ex. A 15.

⁴²⁰ CCIA 59 n.12; Kegel 27–28; KDE 13; Novell 26–29; CFA 90.

⁴²¹ KDE 13.

⁴²² Kegel 27–28.

⁴²³ Novell 26–29.

⁴²⁴ CCIA 59 n.12.

⁴²⁵ SBC 99.

⁴²⁶ Litigating States' Proposal § 9.

⁴²⁷ SIIA 41–44; CFA 55–65; Palm 7–8; Catavault 3–11; KDE 9–10.

⁴²⁸ *See generally* [http://www.microsoft.com/net/]; Huwalt 3.

⁴¹⁸ CIS at 62.

computing threat posed by the Java architecture, is now implementing its own closed system that will require Microsoft operating system products on both the server side of the network and on the client side (i.e., Windows Operating System Products). Under such a scenario, argue the commentators, neither server nor client software competitors of Microsoft will be able to interoperate with the .Net technologies. The suggested remedies for this situation, according to the comments, range from mandatory transparency of all Microsoft APIs, Communications Interfaces, and other technical information, regardless of whether the disclosures touch on either Microsoft's desktop operating system monopoly or middleware, to mandatory porting of the basic .Net architecture (the ".Net Framework") to several alternate server and client platforms. These criticisms are not well taken.

450. First, whether .Net is, in fact, likely to have an anticompetitive effect, or what its competitive significance might be in general, is not yet clear. The very concept of "web services" is still evolving as new ways to use networking and the Internet are discovered. Many parts of .Net, and even some of the detailed plans for .Net, have not yet been released, and therefore cannot fully be evaluated. Similarly, announced (but not yet released) alternate web services frameworks, such as the multi-vendor "Liberty Alliance"⁴²⁹ founded by Sun Microsystems, are not fully developed and do not have actual products in the market. It would be difficult, if not impossible, to draw conclusions about the competitive impact of such pre-nascent initiatives that have sufficient reliability to warrant additional remedies or restrictions.

451. Second, the remedies proposed by the commentators, including mandatory transparency of Microsoft technical information, regardless of whether such disclosures relate to middleware or Microsoft's operating system, reach beyond the scope of the case as sustained by the Court of Appeals. Any remedy must focus on addressing the specific conduct by Microsoft to impede the nascent middleware threat to its operating system.

452. Third, to the extent .Net might implicate middleware or Microsoft's platform monopoly as developed in this case, it can, of course, fully be evaluated within the context of the RPFJ and this case. Thus, availability of

Communications Protocols as provided for in Section III.E of the RPFJ provides a continuing obligation for Microsoft to make available, through licensing on reasonable and non-discriminatory terms, the Communications Protocols utilized by the .Net Framework to the extent these Communications Protocols are used by a Microsoft server operating system product to interoperate with the Windows Operating System Product. See discussion at Section III(B)(1)(d)–(2)(e), above. The practical effect of this provision is that, if Microsoft puts client/server interfaces for the .Net framework in its monopoly Windows Operating System Product, these interfaces will be available for use by third parties. Indeed, the United States understands that various Microsoft technologies, including the Active Directory services model, the Kerberos security model, and the Common Language Runtime analog to Java virtual machines, are core components of the .Net Framework that the comments complain about and are already covered by the RPFJ. See CIS at 37–39.

B. Course of Conduct

453. A commentator criticizes the United States for taking the position that the Court of Appeals failed to uphold Microsoft's course of conduct as an independent violation of Sherman Act § 2.⁴³⁰ Yet, it is difficult to see how the Court of Appeals could have made its position any clearer: the District Court did not point to any series of acts, each of which harms competition only slightly but the cumulative effect of which is significant enough to form an independent basis for liability. The "course of conduct" section of the District Court's opinion contains, with one exception, only broad, summarizing conclusions. See, e.g., Conclusions of Law, at 44 ("Microsoft placed an oppressive thumb on the scale of competitive fortune. . ."). The only specific acts to which the court refers are Microsoft's expenditures in promoting its browser, see id. ("Microsoft has expended wealth and foresworn opportunities to realize more. . ."), which we have explained are not in themselves unlawful. Because the District Court identifies no other specific acts as a basis for "course of conduct" liability, we reverse its conclusion that Microsoft's course of conduct separately violates § 2 of the Sherman Act.

Microsoft, 253 F.3d at 78.

454. The comment disagrees that the net effect of the Court of Appeals's substantial narrowing of the findings of liability, including its rejection of the District Court's "course of conduct" finding, was to curtail the available remedies. Again, the Court of Appeals

made clear that "[w]hile we do not undertake to dictate to the District Court the precise form that relief should take on remand, we note again that it should be tailored to fit the wrong creating the occasion for the remedy." Id. at 107; see also id. ("we have drastically altered the scope of Microsoft's liability, and it is for the District Court in the first instance to determine the propriety of a specific remedy for the limited ground of liability which we have upheld"). In light of the Court of Appeals' decision, the wrong creating the occasion for remedy—the limited ground of liability upheld—is Microsoft's specific practices, and not any alleged course of conduct undertaken to protect the operating system monopoly.

C. Restoring Java/Netscape Threats

455. Several commentators⁴³¹ suggest that the RPFJ does nothing to restore Netscape Navigator and Java as competitive threats to Microsoft. This criticism ignores what the RPFJ does do: it restores the ability of middleware, including browsers like Navigator and other middleware like Java, to threaten the applications barrier to entry protecting Microsoft's operating system monopoly. The RPFJ not only enjoins Microsoft from continuing the anticompetitive conduct that it directed against Netscape and Java but also, as detailed elsewhere, imposes affirmative obligations on Microsoft that will give middleware providers the opportunity to develop as threats to Microsoft's operating system monopoly. The United States believes that this restoration of the opportunity for middleware of all types, present and future—and not limited to Web browsers and Java—to erode Microsoft's operating system monopoly is the appropriate goal for a remedy in this case.

456. As an initial matter, some comments presuppose that, had Microsoft not engaged in its unlawful conduct, both Netscape and Java would have succeeded in eroding Microsoft's operating system monopoly. In fact, however, even the District Court concluded that "there is insufficient evidence to find that, absent Microsoft's actions, Navigator and Java already would have ignited genuine competition" in the PC operating system market. *Findings of Fact*, ¶ 411; see also id., ¶ 69 (threat posed by Netscape was only a "potential" threat); id., ¶ 77 (Netscape and Java had "a long way to go before they might imperil the

⁴²⁹ See generally <http://www.sun.com/software/sunone/liberty/>.

⁴³⁰ CCIA 39–41.

⁴³¹ ProComp 26–29; ProComp, Arrow ¶¶ 4, 32–34; AOL 45; Elhauge 4, 10; SIIA 44–51; Litan 58–59; Henderson 4, 10; Litigating States, Ex. A 13–14; CCIA 10, 35–36, 42–44; Gifford 8; Pantin 37.

applications barrier to entry"). And similarly, the Court of Appeals did not adopt the view that Microsoft "would have lost its position in the OS market but for its anticompetitive behavior." *Microsoft*, 253 F.3d at 107. Thus, the emphasis that these comments place on the restoration of Java and Netscape as "threats" is misplaced.

457. The United States believes that the relief contained in the RPFJ, which applies to a broad range of middleware functionality and not just to Web browsers and Java, achieves the overriding goal that these comments also desire: the restoration of competitive conditions so that consumers have choices and collectively can determine competitors' respective fates. The relief will allow for Navigator, Java, and other current middleware products to fulfill whatever capability they have as threats to Microsoft's operating system monopoly and for other new and as-of-yet unanticipated forms of middleware to evolve as potential threats to Microsoft's monopoly.

D. Microsoft's Responses to the Litigating States' RFAs

1. Meeting of the Minds

458. Two commentators say that Microsoft's responses to Requests for Admission (RFAs) in New York show that the United States and Microsoft failed to reach a meeting of the minds on the essential terms of the RPFJ.⁴³² Because these commentators mischaracterize Microsoft's responses, however, they mistakenly see disagreement where agreement exists.

459. The Litigating States in *New York* propounded 51 RFAs, pursuant to Fed. R. Civ. P. 36(a), some of which sought Microsoft's interpretation of the terms of the RPFJ and cited or quoted (and on occasion mis-quoted) the CIS.⁴³³ In response, Microsoft objected to these and other RFAs on the basis that they call for a legal conclusion. The mere fact that Microsoft asserted legal objections to this discovery carries no significance in this case, because it does not constitute evidence of anything at all about the meeting of the minds of the parties to the settlement.

460. In response to a limited number of RFAs, however, Microsoft did deny that it shares the opinion of the United States as set forth in the CIS.⁴³⁴ But none of the selected portions of the CIS quoted addresses an interpretation of the terms of the RPFJ. Rather, the cited

portions of the CIS contain expressions of the United States' views regarding the competitive significance of the RPFJ: "the key to the proper remedy in this case" (RFA No. 2); that OEMs are a crucial distribution channel (RFA No. 3); that it is critical that OEMs are free to distribute and promote non-Microsoft middleware (RFA No. 4); that Windows license royalties and terms are complex and easy for Microsoft to use to affect OEMs' behavior (RFA No. 10), and that the competitive significance of middleware is highly dependent on certain factors (RFA No. 32). Microsoft's disagreement with the United States' opinion in these matters has no bearing on the parties' interpretation of essential terms of the RPFJ.

2. Objections to Language in the CIS As "Vague and Ambiguous"

461. In response to other RFAs, Microsoft identifies certain terms (all used by the United States in the CIS) as "vague and ambiguous" and objects to the RFAs on that basis.⁴³⁵ Microsoft also identifies as "vague and ambiguous" a sentence in the RFA referring to Section III.J.1.a (RFA No. 45 (quoting terms from CIS at 39 (discussing RPFJ Section III.J.1.a))).

462. In response to concerns raised by commentators regarding the interpretation of Section III.E, the United States and Microsoft have agreed to the modification of the language of Section III.E described in Section VII(B) above. For a discussion of the terms of Section III.J, see Section VII(D) above.

E. "Open Source" Community

463. Commentors raise a variety of concerns about how the RPFJ may affect the "open source" community. Generally, "open source" software is distinguished from traditional, proprietary software by who writes it, how (or whether) they are compensated, and the terms under which it is licensed to users and other developers. Open source software often is written by collections of individuals not affiliated within the framework of a firm, who may or may not be compensated for their work, and generally is distributed under licenses that grant greater rights to create and distribute derivative works than is typical of licenses for traditional, proprietary software.⁴³⁶ The Linux operating system, for example, is open source software.

464. Several commentators express concern that Microsoft somehow may claim that an open source developer, or

a network of open source developers, or a marketer of open source software, should not be considered to meet Section VI.I's definition of an "ISV" and so should not receive the benefits and protections given to ISVs by the RPFJ.⁴³⁷ The United States believes this concern is groundless. See the discussion in Section III(A), above.

465. A number of commentators are concerned that Microsoft will deny disclosure of APIs and Documentation (as required by Section III.D), or licensing of Communications Protocols (as required by Section III.E), to open source developers on the grounds that the developers do not meet the "reasonable business need" or "authenticity and viability of [] business" criteria of Section III.J.2.⁴³⁸ The United States believes that the requirements in Section III.J.2 are no broader than is necessary to prevent misuse or misappropriation of intellectual property. See the discussion at Section VII(D), above.

466. One commentator in the open source community contends that the RPFJ fails to restore competitive conditions because the RPFJ does not prohibit Microsoft from bringing infringement suits to protect its extensive patent portfolio. The commentator recommends requiring Microsoft to license all of its intellectual property that would otherwise potentially be infringed by products that threaten Microsoft's operating system monopoly, including competing operating systems, middleware, or other software and hardware.⁴³⁹ The United States believes that preventing Microsoft from protecting its intellectual property is unwarranted and inappropriate. Section III.I requires Microsoft to license to OEMs, ISVs, IAPs, and others "any intellectual property rights" necessary for those entities to exercise any of their options or alternatives under the RPFJ. But allowing rivals otherwise to expropriate Microsoft's intellectual property in order to compete with Microsoft would deter Microsoft from investing in innovation and simultaneously deter rival developers from inventing different, new, potentially better technologies to build into their own products. Nothing in this "solution" would benefit consumers.

467. In a similar but less extreme vein, another commentator suggests that the RPFJ should require Microsoft to list which software patents protect

⁴³² Sun 7; Litigating States, Ex. C at 1.

⁴³³ See, e.g., Litigating States, Ex. C at RFAs 2, 5, 10, 12-13, 23, 28-35, 39-45.

⁴³⁴ RFAs 2-4, 10, 32.

⁴³⁵ Litigating States, Ex. C at RFAs 34, 39, 40, 41, 42, 43, 45.

⁴³⁶ Red Hat 3-4.

⁴³⁷ Red Hat 24; AAI 37-38; CCIA 77-82; Waldman 5.

⁴³⁸ Red Hat 28-29; Henderson 7-8; Alexander 3-4; Carroll 2-3; Harris 9; Moglen 3, 5; Waldman 6; Litan 52; Pantin 24-25; AAI 23; Waldman 6.

⁴³⁹ Red Hat 7-21.

Windows APIs, so that vendors of other operating systems can avoid infringing Microsoft's patents accidentally and reassure users that those operating systems are not infringing.⁴⁴⁰ While avoiding infringement is a laudable goal, it is not the purpose of the RPFJ to reduce the legal and technical efforts necessary for competitors to build products that they may lawfully market.

468. Several commentators complain that the RPFJ does not eliminate license terms that prohibit open source and other developers from finding ways to make Windows applications run on non-Windows operating systems. The issues these commentators raise appear to concern both terms in the licenses for Microsoft Office and terms in the licenses for Windows APIs and tools.⁴⁴¹ The Litigating States' Provision 6.b addresses the same point; it would prohibit agreements that "restrict Microsoft redistributable code from use with non-Microsoft Platform Software." Such provisions are far outside the scope of this case, and in any event are unlikely to benefit consumers. If Microsoft could not prevent people from expropriating and modifying its applications or middleware products—that is, its "redistributable code"—to turn them into complements to non-Microsoft operating systems, Microsoft would have a significantly reduced incentive to invest in developing and marketing attractive applications and middleware for Windows users.

469. One comment contends that Microsoft should be prohibited from retaliating against an OEM that ships computers loaded with only a non-Microsoft operating system, rather than (as in Section III.A.2) prohibited only from retaliating against an OEM that ships a computer with Microsoft and non-Microsoft operating systems or one that ships a computer that will "dual-boot" with more than one operating system.⁴⁴² Neither the District Court nor the Court of Appeals held Microsoft liable because it prevented OEMs from producing PCs with non-Microsoft operating systems; thus, there is no basis for redressing such conduct. The absence of such a provision, however, is not problematic. If the OEM ships no machines with Windows, then presumably it ships no machines with Windows applications, either; thus, Microsoft would have few ways to

"retaliate" against that OEM for its decision not to ship Windows.

F. "Reasonableness" Standard

470. A handful of comments express concerns about the use of a "reasonableness" standard in various provisions of the RPFJ.⁴⁴³ The commentators assert that use of a reasonableness standard for measuring certain of Microsoft's conduct offers little practical guidance, and injects ambiguity into the decree, rendering it virtually unenforceable.⁴⁴⁴ Commentors also assert that the adoption of a reasonableness standard turns the RPFJ into nothing more than an admonition to Microsoft to comply with the law.⁴⁴⁵

471. Contrary to these comments' assertions, measuring a defendant's conduct against a reasonableness standard does not render the RPFJ impermissibly vague. Inclusion of the term "reasonable" is common in antitrust decrees. *See, e.g., United States v. Enova Corp.*, 107 F. Supp.2d 10, 21, 27 (D.D.C. 2000) (defendant required to use "reasonable best efforts" to obtain approvals and "all reasonable efforts" to maintain assets in a decree entered by the Court); *United States v. 3D Sys. Corp.*, 66 FR 49200-01 (D.D.C. 2001) (defendant to provide "reasonable access to personnel," "reasonable efforts" by trustee to sell assets); *United States v. Premdor, Inc.*, 66 FR 45326-01 (D.D.C. 2001) (defendant to use "reasonable efforts" to maintain assets, provide "reasonable levels of transitional support," provide "reasonable access" to personnel, trustee to receive "reasonable compensation"); *United States v. Electronic Payment Servs., Inc.*, 1994-2 Trade Cas. (CCH) ¶ 70,796, 1994 WL 730003 at *4 (D. Del. 1994) (third-party processor is qualified if it meets "reasonable and nondiscriminatory technical, financial and operating criteria"; defendant may charge "reasonable set-up fees"); *United States v. Pilkington PLC*, 1994-2 Trade Cas. (CCH) ¶ 70,842 1994, WL 750645 at *4 (D. Ariz. 1994) (permitting charges of "commercially reasonable and non-discriminatory Fees for the use or

sublicensing of Float Technology . . .").⁴⁴⁶

472. Certain commentators urge that the RPFJ reject the reasonableness standard and, instead, adopt bright-line prohibitions against Microsoft engaging in various activities.⁴⁴⁷ Such absolute prohibitions might benefit Microsoft's rivals, but they also would reduce choice and thus not be in the interest of competition and consumers overall.⁴⁴⁸ Moreover, bright-line rules tend to require elaborate definitions that can render an agreement unduly complex. The inclusion of the reasonableness standard represents a recognition of the necessity for terms to be sufficiently flexible to allow for a multitude of future possibilities without requiring excess verbiage.⁴⁴⁹

473. Commentors are also incorrect in their insistence that including a reasonableness standard simply engrafts the rule of reason into the RPFJ,⁴⁵⁰ turning it into an instruction to Microsoft to comply with the law—effectively to "go forth and sin no more." In fact, the RPFJ goes beyond eliminating illegal practices and preventing recurrence of the same or similar practices in the future. The RPFJ also takes affirmative steps to restore the competitive threat that middleware posed prior to Microsoft's unlawful undertakings. So, for example, Microsoft is required to disclose and license its proprietary technology—although the Court of Appeals did not sustain any allegation that a failure to do so constituted monopoly maintenance.

⁴⁴⁶ Thus, for example, the defendant in *United States v. First Multiple Listing Service, Inc.*, 1998 WL 417, at *1-2 (N.D. Ga. 1984), was enjoined from refusing to provide services to any person who agrees to pay "reasonable set-up costs," a "reasonable security deposit," and "reasonable and non-discriminatory fees . . . reflecting reasonable expenses . . . provid[ing] for a reasonable minimum annual fee . . . [and] reflecting a reasonable approximation of the cost[s]." The final judgment there further provided that "[n]othing in this final judgment shall prohibit Defendant from (i) imposing delivery or service charges . . . reflecting reasonable approximations of actual costs, including reasonable deposits for keys or books" *Id.* at *2.

⁴⁴⁷ *See, e.g., Litan 47-49; CCIA 41-42.*

⁴⁴⁸ *See, e.g., Response to Comments on Sections III.B.2, III.F.2, III.G.2.*

⁴⁴⁹ An order need not list the components of a term which is understood by common parlance, particularly when considering the persons to whom the order is directed. *United States v. PATCO*, 678 F.2d 1, 3 (1st Cir. 1982), citing *Village of Hoffman Estates v. Flipside*, 455 U.S. 489, 495 n.7 (1982) ("[t]he rationale is evident: to sustain such a challenge, the complainant must prove that the enactment is vague 'not in the sense that it requires a person to conform his conduct to an imprecise but comprehensible normative standard, but rather in the sense that no standard of conduct is specified at all'" (quoting *Coates v. City of Cincinnati*, 402 U.S. 611, 614 (1971)).

⁴⁵⁰ *Litan 47-49.*

⁴⁴⁰ Kegel 8-9.

⁴⁴¹ Kegel 11; Koppe 1; Tilwalli 1; Kasten 5; Carroll 3; Johnson 2.

⁴⁴² Kegel 9; CompTIA 5 (pro-settlement); Pantin 5-6.

⁴⁴³ *See CCIA 41-42; AOL 1, Klain 8-9; Litan 47-49; WLF 6; Waldman 4; ProComp 74-77; Sun 36-37.* The RPFJ measures Microsoft's conduct against this standard in, for example, Section III.B.2 ("reasonable volume discounts"), Section III.C.5 ("reasonable technical specifications"), Section III.E ("reasonable and non-discriminatory terms"), Section III.F.2 ("limitations reasonably necessary to and of reasonable scope and duration"), and Section III.G ("reasonable period of time").

⁴⁴⁴ *CCIA 41-42; ProComp 74-77; Litan 49; AOL, Klain 8-9.*

⁴⁴⁵ *AOL 1; Litan 47.*

Similarly, the RPFJ ensures access to, and use of, Microsoft's proprietary server-related protocols, even though the word "server" does not appear in the complaint and appears only in passing in the *Findings of Fact*. An instruction simply to obey the law would have taken the form of a decree saying only that Microsoft is enjoined "from future violations of the antitrust laws," in stark contrast to the detailed and specific prohibitions in the RPFJ.

474. Finally, commentators suggest that the inclusion of a reasonableness standard will require a court to interpret the RPFJ, with an attendant delay in enforcement. That a decree may require interpretation is not and cannot be a basis for rejection; otherwise, no decree would remain.

G. Computers for Schools

475. Many comments refer to or discuss the proposed settlement in the private, class actions against Microsoft, whereby Microsoft would donate \$1 billion worth of computer hardware and software to needy schools. See *In re Microsoft Corp. Antitrust Litig.*, 2002 WL 99709 (D. Md. Jan. 11, 2002) (proposed settlement in MDL No. 1332).

476. There is no relationship between the settlement of the United States' antitrust lawsuit against Microsoft and the settlement of the private, class action against the company. Because these comments relate to the settlement of an entirely different proceeding, in which the United States played no role, we do not believe these comments can be appropriately construed as comments on the RPFJ and therefore do not respond to them.

477. To the extent that comments mean that the RPFJ is deficient because it does not require Microsoft to make charitable donations, that cannot be a legal basis for rejecting a consent decree. Requiring charitable donations is not a proper remedy in a government civil antitrust case.

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Appendix A

Comments Cited in the Response

1. Allen Akin ("Akin")—MTC-00002904
2. Mark Alexander ("Alexander")—MTC-00002572
3. America Online/Time Warner ("AOL")—MTC-00030615
4. The American Antitrust Institute ("AAI")—MTC-0030600
5. Declaration of Kenneth J. Arrow, submitted as Attachment to ProComp ("ProComp, Arrow")—MTC-00030608
6. Association for Competitive Technology ("ACT")—MTC-00027806
7. Joseph L. Bast ("Bast")—MTC-00013362
7. John Becker ("Becker")—MTC-00031674
8. Jim Bode ("Bode")—MTC-00003974
9. Kris Brinkerhoff ("Brinkerhoff")—MTC-00013542
9. Matthew M. Burke ("Burke")—MTC-00024360
10. John A. Carroll ("Carroll")—MTC-00008557
11. Catavault—MTC-00033650
12. Center for the Moral Defense of Capitalism ("CMDC")—MTC-00028833
13. Robert Cheetham ("Cheetham")—MTC-00004982
14. Jerry Clabaugh ("Clabaugh")—MTC-00004870
15. Tony Clapes ("Clapes")—MTC-00004159
16. Computer & Communications Industry Association ("CCIA")—MTC-00030610
17. Computing Technology Industry Association ("CompTIA")—MTC-00028726
18. Consumer Federation of America ("CFA")—MTC-00028565
19. Consumers for Computing Choice and Open Platform Working Group ("CCC")—MTC-00033613
20. Tim Daly ("Daly")—MTC-00000307
21. Jerry Davis ("Davis")—MTC-00004860
22. David Demland ("Demland")—MTC-00007735
23. Sean Drew ("Drew")—MTC-00014368
24. Nicholas S. Economides ("Economides")—MTC-00022465
25. Einer Elhauge ("Elhauge")—MTC-00027209
26. Scott Francis ("Francis")—MTC-00021847
27. Sean Gallagher ("Gallagher")—MTC-00012695
28. John Giannandrea ("Giannandrea")—MTC-00030193
29. Tom Giebel ("Giebel")—MTC-00018241
30. Jonathan Gifford ("Gifford")—MTC-00028546
31. David Godshall ("Godshall")—MTC-00002260
32. Eberhard Hafermalz ("Hafermalz")—MTC-00009260
33. Wayne Hammett ("Hammett")—MTC-00002009
34. Derek Harkess ("Harkess")—MTC-00022874
35. Norman Harman ("Harman")—MTC-00022721
36. Jeffrey E. Harris ("Harris")—MTC-00027387
37. Rebecca Henderson ("Henderson")—MTC-00030602
38. Jim Herrmann ("Herrmann")—MTC-00010686
39. Phillip Hofmeister ("Hofmeister")—MTC-00004548
40. Art Holland ("Holland")—MTC-00000643
41. Joe Huwaldt ("Huwaldt")—MTC-00004162
42. Paul Johnson ("Johnson")—MTC-00012543
43. KDE League, Inc. ("KDE")—MTC-00028788
44. Dan Kegel ("Kegel")—MTC-00028571
45. Ronald A. Klain, Benjamin G. Bradshaw, Jessica Davidson Miller, *A Detailed Critique of the Proposed Final Judgment in U.S. v. Microsoft*, submitted as Attachment B to AOL (AOL, Klain)—MTC-00030615
46. The Honorable Herb Kohl, U.S. Senator ("Sen. Kohl")—MTC-00030603
47. Brian Koppe ("Koppe")—MTC-00018682
48. Robert Levy ("Levy")—MTC-00004804
49. Scott Lewis ("Lewis")—MTC-00026511
50. Robert E. Litan, Roger D. Noll, and William D. Nordhaus ("Litan et al.")—MTC-00013366
51. Litigating States—MTC-00030607
52. Chris M. Lloyd ("Lloyd")—MTC-00011255
53. Mike Lococo ("Lococo")—MTC-00004717
54. Kevin Lowe ("Lowe")—MTC-00017163
55. Daniel Maddux ("Maddux")—MTC-00021587
56. Frank Mathewson and Ralph A. Winter, *Microsoft's Tying Strategies to Maintain Monopoly Power in its Operating System*, submitted as Attachment A to AOL ("AOL, Mathewson & Winter")—MTC-00030615
57. John McBride ("McBride")—MTC-00004731
58. Garrett McWilliams ("McWilliams")—MTC-00019950
59. Andrig T. Miller ("Miller")—MTC-00003096
60. David Mitchell ("Mitchell")—MTC-00017643
61. Eben Moglen ("Moglen")—MTC-00027626
62. David Morrissey ("Morrissey")—MTC-00004525
63. Ralph Nader and James Love ("Nader/Love")—MTC-00028313
64. NetAction and Computer Professionals for Social Responsibility ("NetAction")—MTC-00030604
65. The New York Times ("NYT")—MTC-00029783
66. Novell, Inc. ("Novell")—MTC-00029523
67. Palm, Inc. ("Palm")—MTC-0030613
68. Ramon G. Pantin ("Pantin")—MTC-00029685
69. Theresa Peterson ("Peterson")—MTC-00019410
70. Larry Poindexter ("Poindexter")—MTC-00000493
71. R.D. Porcher ("Porcher")—MTC-00015938
72. Vince Pratt ("Pratt")—MTC-00004691
73. The Progress & Freedom Foundation ("PFF")—MTC-00030606
74. Project to Promote Competition & Innovation in the Digital Age ("ProComp")—MTC-00030608
75. RealNetworks, Inc. ("RealNetworks")—MTC-00029305

76. Red Hat, Inc. ("Red Hat")—MTC—00030616
77. Ray Reid ("Reid")—MTC—00022393
78. Relpromax Antitrust, Inc. ("Relpromax")—MTC—00030631
79. Declaration of Edward Roeder, submitted as Attachment to CCIA ("CCIA, Roeder")—MTC—00030610
80. P.J. Rovero ("Rovero")—MTC—00002180
81. SBC Communications, Inc. ("SBC")—MTC—00029411
82. Robert L. Scala ("Scala")—MTC—00016177
83. Joel Schneider ("Schneider")—MTC—00022882
84. Bion Schulken ("Schulken")—MTC—00002254
85. Bob Schulze ("Schulze")—MTC—00018164
86. David Skinn ("Skinn")—MTC—00031409
87. Software and Information Industry Association ("SIIA")—MTC—00030614
88. Sony Corporation ("Sony")—MTC—00030605
89. Robert Spotswood ("Spotswood")—MTC—00000604
90. Declaration of Joseph E. Stiglitz and Jason Furman, submitted as Attachment to CCIA ("CCIA, Stiglitz & Furman")—MTC—00030610
91. Sun Microsystems, Inc. ("Sun")—MTC—00030609
92. The Telecommunications Research and Action Center, National Black Chamber of Commerce, and National Native Americans Chamber of Commerce ("TRAC")—MTC—00028893
93. Stuart Thiel ("Thiel")—MTC—00012095
94. Mason Thomas ("Thomas")—MTC—00030468
95. Nikkil Tilwalli ("Tilwalli")—MTC—00016984
96. Robert Timlin ("Timlin")—MTC—00011156
97. The Honorable John V. Tunney, Former U.S. Senator ("Sen. Tunney")—MTC—00032065
98. Nicholas Turk ("Turk")—MTC—00016312
99. U.S. Senate—MTC—00033734
100. Lee Wagstaff ("Wagstaff")—MTC—00014376
101. Steven Waldman ("Waldman")—MTC—00025808
102. Michael Wang ("Wang")—MTC—00003256
103. Washington Legal Foundation ("WLF")—MTC—00030601
104. Robert Weiler ("Weiler")—MTC—00017967
105. Tim Williams ("Williams")—MTC—00000491
106. Chris Young ("Young")—MTC—00014037
107. Anthony W. Youngman ("Youngman")—MTC—00010202

Stipulation and Second Revised Proposed Final Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Stipulation.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002; Tunney Act Hearing
Plaintiff United States of America ("United States"), the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin (collectively, the "Settling States") and Defendant Microsoft Corporation ("Microsoft"), by and through their respective attorneys, having agreed to the entry of this Stipulation, it is hereby stipulated and agreed that:

1. A Final Judgment in the form attached hereto ("second revised proposed Final Judgment") may be filed and entered by the Court in this action and as to the Settling States only in *State of New York, et al. v. Microsoft* (Civil Action No. 98–1233(CKK)), upon the motion of any party or upon the Court's own motion, at any time after compliance with the requirements of the Antitrust Procedures and Penalties Act, 15 U.S.C. 16, and without further notice to any party or other proceedings, provided that the United States has not withdrawn its consent, which it may do at any time before the entry of the second revised proposed Final Judgment by serving notice thereof on Microsoft and by filing that notice with the Court.

2. Microsoft's prior obligations to comply with the revised proposed Final Judgment, submitted to the Court on November 6, 2001, shall continue uninterrupted under this Stipulation and the second revised proposed Final Judgment (except as modified by the second revised proposed Final Judgment) as if the second revised proposed Final Judgment was in full force and effect. Unless otherwise provided in the second revised proposed Final Judgment, Microsoft shall immediately begin complying with the second revised proposed Final Judgment as if it was in full force and effect. Where the second revised proposed Final Judgment provides that the timing of Microsoft's obligations are calculated from the date of submission to the Court of the second revised proposed Final Judgment, the time shall be calculated from November 6, 2001, the date of submission to the Court of the revised proposed Final Judgment. Subject to the foregoing, Microsoft agrees to be bound by the provisions of the second revised proposed Final Judgment pending its entry by the Court. If the United States withdraws its consent, or if (a) the second revised proposed Final Judgment is not entered pursuant to the terms of the Stipulation, (b) the time has expired for all appeals of any Court ruling declining to enter

the second revised proposed Final Judgment, and (c) the Court has not otherwise ordered continued compliance with the terms and provisions of the second revised proposed Final Judgment, then all of the parties shall be released from all further obligations under this Stipulation, and the making of this Stipulation shall be without prejudice to any party in this or any other proceeding.

3. Once the requirements for compliance with 15 U.S.C. 16, as set forth in the Stipulation filed by the parties on November 6, 2001, have been satisfied, the United States will file with the Court a certificate of compliance and a Motion for Entry of Second Revised Proposed Final Judgment, unless it withdraws its consent to entry of the second revised proposed Final Judgment pursuant to paragraph 2, above. At any time thereafter, and at the conclusion of any further proceedings ordered by the Court pursuant to 15 U.S.C. 16(f), the Court may then enter the second revised proposed Final Judgment, provided that the Court determines that entry of the second revised proposed Final Judgment will serve the public interest.

Dated this 27th day of February, 2002.

For Plaintiff the United States of America:

Deborah P. Majoras,

Deputy Assistant Attorney General, Antitrust Division, United States Department of Justice, 901 Pennsylvania Avenue, NW., Washington, DC 20530, (202) 514–2401.

For Plaintiffs the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin:

Jay L. Himes,

Chief, Antitrust Bureau, Office of the Attorney General of New York, 120 Broadway, New York, New York 10271, (212) 416–8282.

For Defendant Microsoft Corporation:

Charles F. Rule,

Fried, Frank, Harris, Shriver & Jacobson, 1001 Pennsylvania Avenue, NW., Suite 800, Washington, DC 20004, (202) 639–7300.

Second Revised Proposed Final Judgment

WHEREAS, plaintiffs United States of America ("United States") and the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin and defendant Microsoft Corporation ("Microsoft"), by their respective attorneys, have consented to the entry of this Final Judgment;

And whereas, this Final Judgment does not constitute any admission by any party regarding any issue of fact or law;

And whereas, Microsoft agrees to be bound by the provisions of this Final

Judgment pending its approval by the Court;

Now Therefore, upon remand from the United States Court of Appeals for the District of Columbia Circuit, and upon the consent of the aforementioned parties, it is hereby ordered, adjudged, and decreed:

I. Jurisdiction

This Court has jurisdiction of the subject matter of this action and of the person of Microsoft.

II. Applicability

This Final Judgment applies to Microsoft and to each of its officers, directors, agents, employees, subsidiaries, successors and assigns; and to all other persons in active concert or participation with any of them who shall have received actual notice of this Final Judgment by personal service or otherwise.

III. Prohibited Conduct

A. Microsoft shall not retaliate against an OEM by altering Microsoft's commercial relations with that OEM, or by withholding newly introduced forms of non-monetary Consideration (including but not limited to new versions of existing forms of non-monetary Consideration) from that OEM, because it is known to Microsoft that the OEM is or is contemplating:

1. developing, distributing, promoting, using, selling, or licensing any software that competes with Microsoft Platform Software or any product or service that distributes or promotes any Non-Microsoft Middleware;
2. shipping a Personal Computer that (a) includes both a Windows Operating System Product and a non-Microsoft Operating System, or (b) will boot with more than one Operating System; or
3. exercising any of the options or alternatives provided for under this Final Judgment.

Nothing in this provision shall prohibit Microsoft from enforcing any provision of any license with any OEM or any intellectual property right that is not inconsistent with this Final Judgment. Microsoft shall not terminate a Covered OEM's license for a Windows Operating System Product without having first given the Covered OEM written notice of the reasons for the proposed termination and not less than thirty days' opportunity to cure. Notwithstanding the foregoing, Microsoft shall have no obligation to provide such a termination notice and opportunity to cure to any Covered OEM that has received two or more such

notices during the term of its Windows Operating System Product license.

Nothing in this provision shall prohibit Microsoft from providing Consideration to any OEM with respect to any Microsoft product or service where that Consideration is commensurate with the absolute level or amount of that OEM's development, distribution, promotion, or licensing of that Microsoft product or service.

B. Microsoft's provision of Windows Operating System Products to Covered OEMs shall be pursuant to uniform license agreements with uniform terms and conditions.

Without limiting the foregoing, Microsoft shall charge each Covered OEM the applicable royalty for Windows Operating System Products as set forth on a schedule, to be established by Microsoft and published on a Web site accessible to the Plaintiffs and all Covered OEMs, that provides for uniform royalties for Windows Operating System Products, except that:

1. the schedule may specify different royalties for different language versions;
2. the schedule may specify reasonable volume discounts based upon the actual volume of licenses of any Windows Operating System Product or any group of such products; and
3. the schedule may include market development allowances, programs, or other discounts in connection with Windows Operating System Products, provided that:
 - a. such discounts are offered and available uniformly to all Covered OEMs, except that Microsoft may establish one uniform discount schedule for the ten largest Covered OEMs and a second uniform discount schedule for the eleventh through twentieth largest Covered OEMs, where the size of the OEM is measured by volume of licenses;
 - b. such discounts are based on objective, verifiable criteria that shall be applied and enforced on a uniform basis for all Covered OEMs; and
 - c. such discounts or their award shall not be based on or impose any criterion or requirement that is otherwise inconsistent with any portion of this Final Judgment.

C. Microsoft shall not restrict by agreement any OEM licensee from exercising any of the following options or alternatives:

1. Installing, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware or any product or service (including but not limited to IAP products or services) that distributes, uses, promotes, or supports any Non-Microsoft Middleware, on the desktop or Start menu, or anywhere else in a Windows Operating System Product

where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict an OEM from displaying icons, shortcuts and menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products.

2. Distributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape so long as such shortcuts do not impair the functionality of the user interface.

3. Launching automatically, at the conclusion of the initial boot sequence or subsequent boot sequences, or upon connections to or disconnections from the Internet, any Non-Microsoft Middleware if a Microsoft Middleware Product that provides similar functionality would otherwise be launched automatically at that time, provided that any such Non-Microsoft Middleware displays on the desktop no user interface or a user interface of similar size and shape to the user interface displayed by the corresponding Microsoft Middleware Product.

4. Offering users the option of launching other Operating Systems from the Basic Input/Output System or a non-Microsoft boot-loader or similar program that launches prior to the start of the Windows Operating System Product.

5. Presenting in the initial boot sequence its own IAP offer provided that the OEM complies with reasonable technical specifications established by Microsoft, including a requirement that the end user be returned to the initial boot sequence upon the conclusion of any such offer.

6. Exercising any of the options provided in Section III.H of this Final Judgment.

D. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. For purposes of this Section III.D, the term APIs means the interfaces, including any associated

callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product. In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner.

E. Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of inter operating or communicating with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, or communicate, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product.

F. 1. Microsoft shall not retaliate against any ISV or IHV because of that ISV's or IHV's:

a. developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, or

b. exercising any of the options or alternatives provided for under this Final Judgment.

2. Microsoft shall not enter into any agreement relating to a Windows Operating System Product that conditions the grant of any Consideration on an ISV's refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, except that Microsoft may enter into agreements that place limitations on an ISV's development, use, distribution or promotion of any such software if those limitations are reasonably necessary to and of reasonable scope and duration in relation to a bona fide contractual obligation of the ISV to use, distribute or promote any Microsoft software or to

develop software for, or in conjunction with, Microsoft.

3. Nothing in this section shall prohibit Microsoft from enforcing any provision of any agreement with any ISV or IHV, or any intellectual property right, that is not inconsistent with this Final Judgment.

G. Microsoft shall not enter into any agreement with:

1. any IAP, ICP, ISV, IHV or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software, except that Microsoft may enter into agreements in which such an entity agrees to distribute, promote, use or support Microsoft Platform Software in a fixed percentage whenever Microsoft in good faith obtains a representation that it is commercially practicable for the entity to provide equal or greater distribution, promotion, use or support for software that competes with Microsoft Platform Software, or

2. any IAP or ICP that grants placement on the desktop or elsewhere in any Windows Operating System Product to that IAP or ICP on the condition that the IAP or ICP refrain from distributing, promoting or using any software that competes with Microsoft Middleware.

Nothing in this section shall prohibit Microsoft from entering into (a) any bona fide joint venture or (b) any joint development or joint services arrangement with any ISV, IHV, IAP, ICP, or OEM for a new product, technology or service, or any material value-add to an existing product, technology or service, in which both Microsoft and the ISV, IHV, IAP, ICP, or OEM contribute significant developer or other resources, that prohibits such entity from competing with the object of the joint venture or other arrangement for a reasonable period of time.

This Section does not apply to any agreements in which Microsoft licenses intellectual property in from a third party.

H. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall:

1. Allow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product or Non-Microsoft Middleware Product by (a) displaying or removing icons, shortcuts, or menu entries on the desktop or Start menu, or anywhere else

in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict the display of icons, shortcuts, or menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products; and (b) enabling or disabling automatic invocations pursuant to Section III.C.3 of this Final Judgment that are used to launch Non-Microsoft Middleware Products or Microsoft Middleware Products. The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access (as described in this subsection III.H.1) and altering default invocations (as described in the following subsection III.H.2) with regard to each such Microsoft Middleware Product or Non-Microsoft Middleware Product and may offer the end-user a separate and unbiased choice of enabling or removing access and altering default configurations as to all Microsoft Middleware Products as a group or all Non-Microsoft Middleware Products as a group.

2. Allow end users (via an unbiased mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft's option, require confirmation from the end user in an unbiased manner) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) in any case where the Windows Operating System Product would otherwise launch the Microsoft Middleware Product in a separate Top-Level Window and display either (i) all of the user interface elements or (ii) the Trademark of the Microsoft Middleware Product.

Notwithstanding the foregoing Section III.H.2, the Windows Operating System Product may invoke a Microsoft Middleware Product in any instance in which:

(a) that Microsoft Middleware Product would be invoked solely for use in interoperating with a server maintained by Microsoft (outside the context of general Web browsing), or

(b) that designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement (e.g., a requirement to be able to host a particular ActiveX control) that is

necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product, provided that the technical reasons are described in a reasonably prompt manner to any ISV that requests them.

3. Ensure that a Windows Operating System Product does not (a) automatically alter an OEM's configuration of icons, shortcuts or menu entries installed or displayed by the OEM pursuant to Section III.C of this Final Judgment without first seeking confirmation from the user and (b) seek such confirmation from the end user for an automatic (as opposed to user-initiated) alteration of the OEM's configuration until 14 days after the initial boot up of a new Personal Computer. Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware. Microsoft shall not alter the manner in which a Windows Operating System Product automatically alters an OEM's configuration of icons, shortcuts or menu entries other than in a new version of a Windows Operating System Product.

Microsoft's obligations under this Section III.H as to any new Windows Operating System Product shall be determined based on the Microsoft Middleware Products which exist seven months prior to the last beta test version (i.e., the one immediately preceding the first release candidate) of that Windows Operating System Product.

I. Microsoft shall offer to license to ISVs, IHVs, IAPs, ICPs, and OEMs any intellectual property rights owned or licensable by Microsoft that are required to exercise any of the options or alternatives expressly provided to them under this Final Judgment, provided that

1. all terms, including royalties or other payment of monetary consideration, are reasonable and non-discriminatory;

2. the scope of any such license (and the intellectual property rights licensed thereunder) need be no broader than is necessary to ensure that an ISV, IHV, IAP, ICP or OEM is able to exercise the options or alternatives expressly provided under this Final Judgment (e.g., an ISV's, IHV's, IAP's, ICP's and OEM's option to promote Non-Microsoft Middleware shall not confer any rights to any Microsoft intellectual property rights infringed by that Non-Microsoft Middleware);

3. an ISV's, IHV's, IAP's, ICP's, or OEM's rights may be conditioned on its not assigning, transferring or

sublicensing its rights under any license granted under this provision; and

4. the terms of any license granted under this section are in all respects consistent with the express terms of this Final Judgment.

Beyond the express terms of any license granted by Microsoft pursuant to this section, this Final Judgment does not, directly or by implication, estoppel or otherwise, confer any rights, licenses, covenants or immunities with regard to any Microsoft intellectual property to anyone.

J. No provision of this Final Judgment shall:

1. Require Microsoft to document, disclose or license to third parties: (a) portions of APIs or Documentation or portions or layers of Communications Protocols the disclosure of which would compromise the security of a particular installation or group of installations of anti-piracy, anti-virus, software licensing, digital rights management, encryption or authentication systems, including without limitation, keys, authorization tokens or enforcement criteria; or (b) any API, interface or other information related to any Microsoft product if lawfully directed not to do so by a governmental agency of competent jurisdiction.

2. Prevent Microsoft from conditioning any license of any API, Documentation or Communications Protocol related to anti-piracy systems, anti-virus technologies, license enforcement mechanisms, authentication/authorization security, or third party intellectual property protection mechanisms of any Microsoft product to any person or entity on the requirement that the licensee: (a) Has no history of software counterfeiting or piracy or willful violation of intellectual property rights, (b) has a reasonable business need for the API, Documentation or Communications Protocol for a planned or shipping product, (c) meets reasonable, objective standards established by Microsoft for certifying the authenticity and viability of its business, (d) agrees to submit, at its own expense, any computer program using such APIs, Documentation or Communication Protocols to third-party verification, approved by Microsoft, to test for and ensure verification and compliance with Microsoft specifications for use of the API or interface, which specifications shall be related to proper operation and integrity of the systems and mechanisms identified in this paragraph.

IV. Compliance and Enforcement Procedures

A. Enforcement Authority

1. The Plaintiffs shall have exclusive responsibility for enforcing this Final Judgment. Without in any way limiting the sovereign enforcement authority of each of the plaintiff States, the plaintiff States shall form a committee to coordinate their enforcement of this Final Judgment. A plaintiff State shall take no action to enforce this Final Judgment without first consulting with the United States and with the plaintiff States' enforcement committee.

2. To determine and enforce compliance with this Final Judgment, duly authorized representatives of the United States and the plaintiff States, on reasonable notice to Microsoft and subject to any lawful privilege, shall be permitted the following:

a. Access during normal office hours to inspect any and all source code, books, ledgers, accounts, correspondence, memoranda and other documents and records in the possession, custody, or control of Microsoft, which may have counsel present, regarding any matters contained in this Final Judgment.

b. Subject to the reasonable convenience of Microsoft and without restraint or interference from it, to interview, informally or on the record, officers, employees, or agents of Microsoft, who may have counsel present, regarding any matters contained in this Final Judgment.

c. Upon written request of the United States or a duly designated representative of a plaintiff State, on reasonable notice given to Microsoft, Microsoft shall submit such written reports under oath as requested regarding any matters contained in this Final Judgment.

Individual plaintiff States will consult with the plaintiff States' enforcement committee to minimize the duplication and burden of the exercise of the foregoing powers, where practicable.

3. The Plaintiffs shall not disclose any information or documents obtained from Microsoft under this Final Judgment except for the purpose of securing compliance with this Final Judgment, in a legal proceeding to which one or more of the Plaintiffs is a party, or as otherwise required by law; provided that the relevant Plaintiff(s) must provide ten days' advance notice to Microsoft before disclosing in any legal proceeding (other than a grand jury proceeding) to which Microsoft is not a party any information or documents provided by Microsoft pursuant to this Final Judgment which Microsoft has

identified in writing as material as to which a claim of protection may be asserted under Rule 26(c)(7) of the Federal Rules of Civil Procedure.

4. The Plaintiffs shall have the authority to seek such orders as are necessary from the Court to enforce this Final Judgment, provided, however, that the Plaintiffs shall afford Microsoft a reasonable opportunity to cure alleged violations of Sections III.C, III.D, III.E and III.H, provided further that any action by Microsoft to cure any such violation shall not be a defense to enforcement with respect to any knowing, willful or systematic violations.

B. Appointment of a Technical Committee

1. Within 30 days of entry of this Final Judgment, the parties shall create and recommend to the Court for its appointment a three-person Technical Committee ("TC") to assist in enforcement of and compliance with this Final Judgment.

2. The TC members shall be experts in software design and programming. No TC member shall have a conflict of interest that could prevent him or her from performing his or her duties under this Final Judgment in a fair and unbiased manner. Without limitation to the foregoing, no TC member (absent the agreement of both parties):

a. shall have been employed in any capacity by Microsoft or any competitor to Microsoft within the past year, nor shall she or he be so employed during his or her term on the TC;

b. shall have been retained as a consulting or testifying expert by any person in this action or in any other action adverse to or on behalf of Microsoft; or

c. shall perform any other work for Microsoft or any competitor of Microsoft for two years after the expiration of the term of his or her service on the TC.

3. Within 7 days of entry of this Final Judgment, the Plaintiffs as a group and Microsoft shall each select one member of the TC, and those two members shall then select the third member. The selection and approval process shall proceed as follows.

a. As soon as practicable after submission of this Final Judgment to the Court, the Plaintiffs as a group and Microsoft shall each identify to the other the individual it proposes to select as its designee to the TC. The Plaintiffs and Microsoft shall not object to each other's selection on any ground other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten

business days of the receipt of notification of selection.

b. The Plaintiffs shall apply to the Court for appointment of the persons selected by the Plaintiffs and Microsoft pursuant to Section IV.B.3.a above. Any objections to the eligibility of a selected person that the parties have failed to resolve between themselves shall be decided by the Court based solely on the requirements stated in Section IV.B.2 above.

c. As soon as practical after their appointment by the Court, the two members of the TC selected by the Plaintiffs and Microsoft (the "Standing Committee Members") shall identify to the Plaintiffs and Microsoft the person that they in turn propose to select as the third member of the TC. The Plaintiffs and Microsoft shall not object to this selection on any grounds other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten business days of the receipt of notification of the selection and shall be served on the other party as well as on the Standing Committee Members.

d. The Plaintiffs shall apply to the Court for appointment of the person selected by the Standing Committee Members. If the Standing Committee Members cannot agree on a third member of the TC, the third member shall be appointed by the Court. Any objection by Microsoft or the Plaintiffs to the eligibility of the person selected by the Standing Committee Members which the parties have failed to resolve among themselves shall also be decided by the Court based on the requirements stated in Section IV.B.2 above.

4. Each TC member shall serve for an initial term of 30 months. At the end of a TC member's initial 30-month term, the party that originally selected him or her may, in its sole discretion, either request re-appointment by the Court to a second 30-month term or replace the TC member in the same manner as provided for in Section IV.B.3.a above. In the case of the third member of the TC, that member shall be re-appointed or replaced in the manner provided in Section IV.B.3.c above.

5. If the United States determines that a member of the TC has failed to act diligently and consistently with the purposes of this Final Judgment, or if a member of the TC resigns, or for any other reason ceases to serve in his or her capacity as a member of the TC, the person or persons that originally selected the TC member shall select a replacement member in the same manner as provided for in Section IV.B.3.

6. Promptly after appointment of the TC by the Court, the United States shall enter into a Technical Committee services agreement ("TC Services Agreement") with each TC member that grants the rights, powers and authorities necessary to permit the TC to perform its duties under this Final Judgment. Microsoft shall indemnify each TC member and hold him or her harmless against any losses, claims, damages, liabilities or expenses arising out of, or in connection with, the performance of the TC's duties, except to the extent that such liabilities, losses, damages, claims, or expenses result from misfeasance, gross negligence, willful or wanton acts, or bad faith by the TC member. The TC Services Agreements shall include the following.

a. The TC members shall serve, without bond or other security, at the cost and expense of Microsoft on such terms and conditions as the Plaintiffs approve, including the payment of reasonable fees and expenses.

b. The TC Services Agreement shall provide that each member of the TC shall comply with the limitations provided for in Section IV.B.2 above.

7. Microsoft shall provide the TC with a permanent office, telephone, and other office support facilities at Microsoft's corporate campus in Redmond, Washington. Microsoft shall also, upon reasonable advance notice from the TC, provide the TC with reasonable access to available office space, telephone, and other office support facilities at any other Microsoft facility identified by the TC.

8. The TC shall have the following powers and duties:

a. The TC shall have the power and authority to monitor Microsoft's compliance with its obligations under this final judgment.

b. The TC may, on reasonable notice to Microsoft:

(i) interview, either informally or on the record, any Microsoft personnel, who may have counsel present; any such interview to be subject to the reasonable convenience of such personnel and without restraint or interference by Microsoft;

(ii) inspect and copy any document in the possession, custody or control of Microsoft personnel;

(iii) obtain reasonable access to any systems or equipment to which Microsoft personnel have access;

(iv) obtain access to, and inspect, any physical facility, building or other premises to which Microsoft personnel have access; and

(v) require Microsoft personnel to provide compilations of documents, data and other information, and to

submit reports to the TC containing such material, in such form as the TC may reasonably direct.

c. The TC shall have access to Microsoft's source code, subject to the terms of Microsoft's standard source code Confidentiality Agreement, as approved by the Plaintiffs and to be agreed to by the TC members pursuant to Section IV.B.9 below, and by any staff or consultants who may have access to the source code. The TC may study, interrogate and interact with the source code in order to perform its functions and duties, including the handling of complaints and other inquiries from non-parties.

d. The TC shall receive complaints from the Compliance Officer, third parties or the Plaintiffs and handle them in the manner specified in Section IV.D below.

e. The TC shall report in writing to the Plaintiffs every six months until expiration of this Final Judgment the actions it has undertaken in performing its duties pursuant to this Final Judgment, including the identification of each business practice reviewed and any recommendations made by the TC.

f. Regardless of when reports are due, when the TC has reason to believe that there may have been a failure by Microsoft to comply with any term of this Final Judgment, the TC shall immediately notify the Plaintiffs in writing setting forth the relevant details.

g. TC members may communicate with non-parties about how their complaints or inquiries might be resolved with Microsoft, so long as the confidentiality of information obtained from Microsoft is maintained.

h. The TC may hire at the cost and expense of Microsoft, with prior notice to Microsoft and subject to approval by the Plaintiffs, such staff or consultants (all of whom must meet the qualifications of Section IV.B.2) as are reasonably necessary for the TC to carry out its duties and responsibilities under this Final Judgment. The compensation of any person retained by the TC shall be based on reasonable and customary terms commensurate with the individual's experience and responsibilities.

i. The TC shall account for all reasonable expenses incurred, including agreed upon fees for the TC members' services, subject to the approval of the Plaintiffs. Microsoft may, on application to the Court, object to the reasonableness of any such fees or other expenses. On any such application: (a) the burden shall be on Microsoft to demonstrate unreasonableness; and (b) the TC member(s) shall be entitled to recover all costs incurred on such

application (including reasonable attorneys' fees and costs), regardless of the Court's disposition of such application, unless the Court shall expressly find that the TC's opposition to the application was without substantial justification.

9. Each TC member, and any consultants or staff hired by the TC, shall sign a confidentiality agreement prohibiting disclosure of any information obtained in the course of performing his or her duties as a member of the TC or as a person assisting the TC to anyone other than Microsoft, the Plaintiffs, or the Court. All information gathered by the TC in connection with this Final Judgment and any report and recommendations prepared by the TC shall be treated as Highly Confidential under the Protective Order in this case, and shall not be disclosed to any person other than Microsoft and the Plaintiffs except as allowed by the Protective Order entered in the Action or by further order of this Court.

10. No member of the TC shall make any public statements relating to the TC's activities.

C. Appointment of a Microsoft Internal Compliance Officer

1. Microsoft shall designate, within 30 days of entry of this Final Judgment, an internal Compliance Officer who shall be an employee of Microsoft with responsibility for administering Microsoft's antitrust compliance program and helping to ensure compliance with this Final Judgment.

2. The Compliance Officer shall supervise the review of Microsoft's activities to ensure that they comply with this Final Judgment. He or she may be assisted by other employees of Microsoft.

3. The Compliance Officer shall be responsible for performing the following activities:

a. within 30 days after entry of this Final Judgment, distributing a copy of the Final Judgment to all officers and directors of Microsoft;

b. promptly distributing a copy of this Final Judgment to any person who succeeds to a position described in Section IV.C.3.a above;

c. ensuring that those persons designated in Section IV.C.3.a above are annually briefed on the meaning and requirements of this Final Judgment and the U.S. antitrust laws and advising them that Microsoft's legal advisors are available to confer with them regarding any question concerning compliance with this Final Judgment or under the U.S. antitrust laws;

d. obtaining from each person designated in Section IV.C.3.a above an annual written certification that he or she: (i) has read and agrees to abide by the terms of this Final Judgment; and (ii) has been advised and understands that his or her failure to comply with this Final Judgment may result in a finding of contempt of court;

e. maintaining a record of all persons to whom a copy of this Final Judgment has been distributed and from whom the certification described in Section IV.C.3.d above has been obtained;

f. establishing and maintaining the website provided for in Section IV.D.3.b below.

g. receiving complaints from third parties, the TC and the Plaintiffs concerning Microsoft's compliance with this Final Judgment and following the appropriate procedures set forth in Section IV.D below; and

h. maintaining a record of all complaints received and action taken by Microsoft with respect to each such complaint.

D. Voluntary Dispute Resolution

1. Third parties may submit complaints concerning Microsoft's compliance with this Final Judgment to the Plaintiffs, the TC or the Compliance Officer.

2. In order to enhance the ability of the Plaintiffs to enforce compliance with this Final Judgment, and to advance the parties' joint interest and the public interest in prompt resolution of issues and disputes, the parties have agreed that the TC and the Compliance Officer shall have the following additional responsibilities.

3. Submissions to the Compliance Officer.

a. Third parties, the TC, or the Plaintiffs in their discretion may submit to the Compliance Officer any complaints concerning Microsoft's compliance with this Final Judgment. Without in any way limiting its authority to take any other action to enforce this Final Judgment, the Plaintiffs may submit complaints related to Sections III.C, III.D, III.E and III.H to the Compliance Officer whenever doing so would be consistent with the public interest.

b. To facilitate the communication of complaints and inquiries by third parties, the Compliance Officer shall place on Microsoft's Internet website, in a manner acceptable to the Plaintiffs, the procedures for submitting complaints. To encourage whenever possible the informal resolution of complaints and inquiries, the website shall provide a mechanism for

communicating complaints and inquiries to the Compliance Officer.

c. Microsoft shall have 30 days after receiving a complaint to attempt to resolve it or reject it, and will then promptly advise the TC of the nature of the complaint and its disposition.

4. Submissions to the TC.

a. The Compliance Officer, third parties or the Plaintiffs in their discretion may submit to the TC any complaints concerning Microsoft's compliance with this Final Judgment.

b. The TC shall investigate complaints received and will consult with the Plaintiffs regarding its investigation. At least once during its investigation, and more often when it may help resolve complaints informally, the TC shall meet with the Compliance Officer to allow Microsoft to respond to the substance of the complaint and to determine whether the complaint can be resolved without further proceedings.

c. If the TC concludes that a complaint is meritorious, it shall advise Microsoft and the Plaintiffs of its conclusion and its proposal for cure.

d. No work product, findings or recommendations by the TC may be admitted in any enforcement proceeding before the Court for any purpose, and no member of the TC shall testify by deposition, in court or before any other tribunal regarding any matter related to this Final Judgment.

e. The TC may preserve the anonymity of any third party complainant where it deems it appropriate to do so upon the request of the Plaintiffs or the third party, or in its discretion.

V. Termination

A. Unless this Court grants an extension, this Final Judgment will expire on the fifth anniversary of the date it is entered by the Court.

B. In any enforcement proceeding in which the Court has found that Microsoft has engaged in a pattern of willful and systematic violations, the Plaintiffs may apply to the Court for a one-time extension of this Final Judgment of up to two years, together with such other relief as the Court may deem appropriate.

VI. Definitions

A. "API" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D.

B. "Communications Protocol" means the set of rules for information exchange to accomplish predefined tasks between a Windows Operating System Product and a server operating system product connected via a network, including, but

not limited to, a local area network, a wide area network or the Internet. These rules govern the format, semantics, timing, sequencing, and error control of messages exchanged over a network.

C. "Consideration" means any monetary payment or the provision of preferential licensing terms; technical, marketing, and sales support; enabling programs; product information; information about future plans; developer support; hardware or software certification or approval; or permission to display trademarks, icons or logos.

D. "Covered OEMs" means the 20 OEMs with the highest worldwide volume of licenses of Windows Operating System Products reported to Microsoft in Microsoft's fiscal year preceding the effective date of the Final Judgment. The OEMs that fall within this definition of Covered OEMs shall be recomputed by Microsoft as soon as practicable after the close of each of Microsoft's fiscal years.

E. "Documentation" means all information regarding the identification and means of using APIs that a person of ordinary skill in the art requires to make effective use of those APIs. Such information shall be of the sort and to the level of specificity, precision and detail that Microsoft customarily provides for APIs it documents in the Microsoft Developer Network ("MSDN").

F. "IAP" means an Internet access provider that provides consumers with a connection to the Internet, with or without its own proprietary content.

G. "ICP" means an Internet content provider that provides content to users of the Internet by maintaining Web sites.

H. "IHV" means an independent hardware vendor that develops hardware to be included in or used with a Personal Computer running a Windows Operating System Product.

I. "ISV" means an entity other than Microsoft that is engaged in the development or marketing of software products.

J. "Microsoft Middleware" means software code that:

1. Microsoft distributes separately from a Windows Operating System Product to update that Windows Operating System Product;

2. is Trademarked or is marketed by Microsoft as a major version of any Microsoft Middleware Product defined in section VI.K.1; and

3. provides the same or substantially similar functionality as a Microsoft Middleware Product.

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.

Software code described as part of, and distributed separately to update, a Microsoft Middleware Product shall not be deemed Microsoft Middleware unless identified as a new major version of that Microsoft Middleware Product. A major version shall be identified by a whole number or by a number with just a single digit to the right of the decimal point.

K. "Microsoft Middleware Product" means:

1. the functionality provided by Internet Explorer, Microsoft's Java Virtual Machine, Windows Media Player, Windows Messenger, Outlook Express and their successors in a Windows Operating System Product, and

2. for any functionality that is first licensed, distributed or sold by Microsoft after the entry of this Final Judgment and that is part of any Windows Operating System Product:

a. Internet browsers, email client software, networked audio/video client software, instant messaging software or

b. functionality provided by Microsoft software that—

i. is, or in the year preceding the commercial release of any new Windows Operating System Product was, distributed separately by Microsoft (or by an entity acquired by Microsoft) from a Windows Operating System Product;

ii. is similar to the functionality provided by a Non-Microsoft Middleware Product; and

iii. is Trademarked.

Functionality that Microsoft describes or markets as being part of a Microsoft Middleware Product (such as a service pack, upgrade, or bug fix for Internet Explorer), or that is a version of a Microsoft Middleware Product (such as Internet Explorer 5.5), shall be considered to be part of that Microsoft Middleware Product.

L. "Microsoft Platform Software" means (i) a Windows Operating System Product and/or (ii) a Microsoft Middleware Product.

M. "Non-Microsoft Middleware" means a non-Microsoft software product running on a Windows Operating System Product that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System.

N. "Non-Microsoft Middleware Product" means a non-Microsoft software product running on a Windows

Operating System Product (i) that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System, and (ii) of which at least one million copies were distributed in the United States within the previous year.

O. "OEM" means an original equipment manufacturer of Personal Computers that is a licensee of a Windows Operating System Product.

P. "Operating System" means the software code that, *inter alia*, (i) controls the allocation and usage of hardware resources (such as the microprocessor and various peripheral devices) of a Personal Computer, (ii) provides a platform for developing applications by exposing functionality to ISVs through APIs, and (iii) supplies a user interface that enables users to access functionality of the operating system and in which they can run applications.

Q. "Personal Computer" means any computer configured so that its primary purpose is for use by one person at a time, that uses a video display and keyboard (whether or not that video display and keyboard is included) and that contains an Intel x86 compatible (or successor) microprocessor. Servers, television set top boxes, handheld computers, game consoles, telephones, pagers, and personal digital assistants are examples of products that are not Personal Computers within the meaning of this definition.

R. "Timely Manner" means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is made available via an MSDN subscription offering or of which 150,000 or more beta copies are distributed.

S. "Top-Level Window" means a window displayed by a Windows Operating System Product that (a) has its own window controls, such as move, resize, close, minimize, and maximize, (b) can contain sub-windows, and (c) contains user interface elements under the control of at least one independent process.

T. "Trademarked" means distributed in commerce and identified as distributed by a name other than Microsoft® or Windows® that Microsoft has claimed as a trademark or service mark by (i) marking the name with trademark notices, such as ® or TM, in connection with a product distributed in the United States; (ii) filing an application for trademark protection for

the name in the United States Patent and Trademark Office; or (iii) asserting the name as a trademark in the United States in a demand letter or lawsuit. Any product distributed under descriptive or generic terms or a name comprised of the Microsoft® or Windows® trademarks together with descriptive or generic terms shall not be Trademarked as that term is used in this Final Judgment. Microsoft hereby disclaims any trademark rights in such descriptive or generic terms apart from the Microsoft® or Windows® trademarks, and hereby abandons any such rights that it may acquire in the future.

U. "Windows Operating System Product" means the software code (as opposed to source code) distributed commercially by Microsoft for use with Personal Computers as Windows 2000 Professional, Windows XP Home, Windows XP Professional, and successors to the foregoing, including the Personal Computer versions of the products currently code named "Longhorn" and "Blackcomb" and their successors, including upgrades, bug fixes, service packs, etc. The software code that comprises a Windows Operating System Product shall be determined by Microsoft in its sole discretion.

VII. Further Elements

Jurisdiction is retained by this Court over this action and the parties thereto for the purpose of enabling either of the parties thereto to apply to this Court at any time for further orders and directions as may be necessary or appropriate to carry out or construe this Final Judgment, to modify or terminate any of its provisions, to enforce compliance, and to punish violations of its provisions.

VIII. Third Party Rights

Nothing in this Final Judgment is intended to confer upon any other persons any rights or remedies of any nature whatsoever hereunder or by reason of this Final Judgment.

United States Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant;

United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002;

Tunney Act Hearing.

Plaintiff United States of America submits the following memorandum regarding modifications to the Revised Proposed Final Judgment ("RPFJ"). These modifications are reflected in the new, Second Revised Proposed Final Judgment ("SRPFJ"), which is being filed concurrently with this memorandum,¹ along with a new stipulation signed by representatives of the United States, the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin (collectively the "Settling States") and Microsoft Corporation ("Microsoft").²

Introduction

On November 6, 2001, the United States, the Settling States and Microsoft submitted the RPFJ to the Court. Pursuant to §§ 16(b) and (d) of the Tunney Act, 15 U.S.C. §§ 16(b)–(h), the United States received public comments submitted on the RPFJ between November 5, 2001, and January 28, 2002.³ The United States received over 30,000 comments during that period, which it has reviewed and considered as required by 15 U.S.C. § 16(d). Concurrently with this Memorandum, the United States is filing the Response of the United States to Public Comments on the Revised Proposed Final Judgment and a Memorandum in Support of Entry of the Proposed Final Judgment. The United States will also file the public comments themselves (on CD-ROM only).

Discussion

The Tunney Act contemplates that the United States should evaluate the public comments that it receives and, if appropriate, consider modifications of the proposed consent decree in response to the issues raised by those comments. See 15 U.S.C. 16(b) and (d).⁴ On a

¹ For the Court's convenience, the United States also submits a red-lined version of the SRPFJ, attached hereto as Exhibit A, which compares the SRPFJ to the RPFJ.

² The Settling States also agreed to the RPFJ. Following the submission of the RPFJ to the Court on November 6, 2001, the Court deconsolidated United States v. Microsoft Corp. from New York, et al. v. Microsoft Corp., in which the Settling States, nine other states and the District of Columbia are parties.

³ The public comment period officially ran from November 28, 2001, the date that the RPFJ and the United States' Competitive Impact Statement ("CIS") were published in the **Federal Register**. 66 F.R. 59,452 (Nov. 28, 2001). Out of an abundance of caution, the United States also chose to accept and treat as Tunney Act comments various communications from members of the public commenting on the proposed settlement that were received by the DOJ beginning on November 5 2001, the first business day following submission of the initial Proposed Final Judgment to the Court.

⁴ Of course, the United States retains the right to withdraw its consent to the proposed decree at any

number of past occasions, the United States has modified proposed consent decrees as a result of public comments.⁵ In response to the Court's Order dated January 30, 2002,⁶ the parties reported in their Joint Status Report ("JSR") filed February 7, 2002, that they were "considering whether, in response to the public comments, to submit to the Court proposed modifications to the RPFJ." JSR at 7.

I. In Response to Public Comments, the Parties Have Agreed on Certain Modifications to the Terms of the RPFJ

Having fully reviewed and considered all public comments it received regarding the RPFJ, the United States proposed several modifications to the RPFJ. Microsoft and the Settling States have agreed to the modifications that are reflected in the SRPFJ. While the United States believes that the RPFJ as originally filed with the Court effectively remedied the violations sustained by the Court of Appeals and would be in the public interest, it believes that the modifications contained in the SRPFJ effectively respond to specific concerns raised in the public comments and that entry of the SRPFJ is in the public interest.

Each modification clarifies the language of the RPFJ in provisions about which public commentators have indicated concerns regarding the precise meaning of the language. Each modification is an outgrowth of specific concerns raised in the public comments and does not fundamentally change the RPFJ. With one exception,⁷ these modifications refine the language in the RPFJ, and are intended to clarify the parties' shared intentions in drafting the RPFJ. The following sections explain the

modifications, as well as the rationale for making these refinements.

A. Section III.D and Definition VI.A—API

Section III.D. requires the disclosure of APIs (application programming interfaces) and other documentation for the purpose of ensuring interoperability between competing middleware and Windows Operating System Products. At least one commentator noted that in the RPFJ, the definition of API (Definition VI.A) includes only Microsoft APIs, thus rendering the other definitions that use the term API in the context of Non-Microsoft software potentially meaningless. Specifically, the definitions of Non-Microsoft Middleware, Non-Microsoft Middleware Product and Operating System arguably fail to function as intended if the definition of APIs is limited solely to Microsoft APIs. This definition of API, as originally drafted, was intended to apply only to Section III.D, but this limitation was not reflected in the text of the RPFJ. To correct this problem, the original definition of API has, in the SRPFJ, been inserted directly into Section III.D, so that Section III.D of the SRPFJ now reads:

Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. For purposes of this Section III.D, the term APIs means the interfaces, including any associated callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product. In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner. (New language in bold).

A generic definition of API that is not tied to Microsoft products has been inserted as Definition VI.A to apply throughout the SRPFJ except in Section III.D:

"API" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D.

The meaning of API in the definitions of Non-Microsoft Middleware, Non-

Microsoft Middleware Product and Operating System is now defined, as intended, according to this generic definition, thereby resolving any potential concerns regarding their reliance on a definition of API that is specifically tied to Microsoft products. The modification does not change Microsoft's obligations under Section III.D.

B. Section III.E

Section III.E requires Microsoft to disclose all Communications Protocols that a Windows Operating System Product uses to interoperate natively with a Microsoft server operating system product. It ensures that non-Microsoft servers will be able to interoperate with a Windows Operating System Product using the same protocols the Microsoft server operating system product uses. Several commentators argued, however, that because the word "interoperate" in Section III.E is not defined, its meaning is unclear, potentially making it possible for Microsoft to evade this provision. The United States believes that, as interoperate is used in this Section III.E, its meaning clearly reflects the parties' intention that this provision presents the opportunity for seamless interoperability between Windows Operating System Products and non-Microsoft servers. Although the United States believes that the meaning of interoperate as included in Section III.E of the RPFJ is clear, in response to the public comments, the United States proposed, and Microsoft and the Settling States agreed, to supplement the term "interoperate" with "or communicate," so that Section III.E of the SRPFJ now reads:

Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of interoperating or communicating with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, or communicate, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product. (New language in bold).

The addition of the phrase "or communicate" after "interoperate" brings further clarity to this provision. This revision clarifies the parties' intent in drafting Section III.E and thus removes any potential for confusion or ambiguity regarding the scope of the

time prior to entry, based on the public comments or otherwise. Stipulation, November 6, 2001, at 1; Stipulation, February 27, 2002, at 1.

⁵ See, e.g., *United States v. Allied Waste Indus., Response to Public Comments on Antitrust Consent Decree and Joint Motion for Entry of a Modified Judgment*, 65 F.R. 36,224 (June 7, 2000) (parties modified divestiture requirements as a result of objections raised in comments); *United States v. Thomson Corp.*, 949 F. Supp. 907, 915 (D.D.C. 1996) (parties proposed modifications to final judgment in response to public comment, among other things); see also *Antitrust Procedures and Penalties Act: Hearings on S. 782 and S. 1088 Before the Subcomm. on Antitrust and Monopoly of the Senate Comm. on the Judiciary*, 93rd Cong., 1st Sess. 146 (1973) (Testimony of the Hon. J. Skelly Wright) ("The Department itself has modified consent decrees on a number of occasions as a result of public comment").

⁶ The Order stated, *inter alia*, that "the parties shall address . . . whether, in response to the comments received by the Department of Justice in accordance with 15 U.S.C. section 16(b), the United States and Microsoft are considering any modifications" to the RPFJ. Order at 1.

⁷ See Section II.E., *infra* at 8–9, discussing Section III.I.5. of the RPFJ.

provision based on the meaning of interoperate.

C. Section III.H.2

Section III.H.2 requires Microsoft to provide points in its Windows Operating System Products for automatically launching competing middleware, commonly referred to as default settings, in certain circumstances. Although Section III.H.1 states that Microsoft must give end users "a separate and unbiased choice" with respect to altering default invocations in Section III.H.2, there was a concern that the requirement that Microsoft implement Section III.H.2 in a wholly unbiased manner was not entirely clear. To clarify that Microsoft must be unbiased with respect to Microsoft and Non-Microsoft products under Section III.H.2, this provision was revised to expressly state that such mechanisms and confirmation messages must be unbiased. The revised language of Section III.H.2 in the SRPFJ provides:

Allow end users (via an unbiased mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft's option, require confirmation from the end user in an unbiased manner) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) . . . (New language in bold).

This modification makes clear the parties' intention that the mechanism available to end users, as well as any confirmation messages to the end user, must be unbiased with respect to Microsoft and Non-Microsoft products.

This modification also addresses any concern that the phrase "at Microsoft's option" in Section III.H.2 could be read to allow Microsoft to take biased action against competing products. It also addresses concerns that Microsoft's presentation of the confirmation message could include derogatory comments about competing products.

In addition, the two exceptions (Sections III.H.2(a) and (b)) that previously followed Section III.H.3, but by their plain language modified III.H.2 ("Notwithstanding the foregoing Section III.H.2 . . ."), have been moved, so that they now follow Section III.H.2, and renumbered accordingly for clarification.

D. Section III.H.3

Section III.H.3 prohibits Microsoft from designing its Windows Operating System Products to alter automatically an OEM's configuration choices without seeking user confirmation and without

waiting 14 days from the initial boot. In response to concerns raised regarding Microsoft's ability to change configurations pursuant to Section III.H.3, the following sentence has been added:

Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware.

This sentence clarifies the parties' intention in drafting the RPFJ that Microsoft may not alter a configuration based on whether the middleware products are Microsoft or Non-Microsoft products. Similarly, Microsoft may not present a biased confirmation message (such as a message that is derogatory with respect to Non-Microsoft products). Nor may automatic alterations take actions based on a trigger or rule that is biased against Non-Microsoft Middleware or in favor of Microsoft Middleware Products. This modification makes clear, as intended by the parties in the RPFJ, that any action taken under Section III.H.3 must therefore be independent of whether the affected products are Microsoft or Non-Microsoft products.

E. Section III.I.5

Several commentors raised concerns regarding Section III.I.5, under which an ISV, IHV, IAP, ICP, or OEM could be required to grant Microsoft a license, on reasonable and nondiscriminatory terms, to any intellectual property relating to that ISV's, IHV's, IAP's, ICP's or OEM's exercise of the options or alternatives provided by the RPFJ, if such a cross-license were necessary for Microsoft to provide the options or alternatives set forth in the RPFJ and exercised by the particular ISV, IHV, IAP, ICP or OEM. These concerns ranged from the general concern that the imposition of a cross-licensing requirement was inappropriate to more specific concerns, such as hypothesizing that the cross-licensing provision would reduce the likelihood that persons or entities would take advantage of the RPFJ's disclosure provisions.

As the United States pointed out in its CIS, Section III.I.5 was an extremely narrow provision designed to ensure that Microsoft would be able fully to comply with the terms of the RPFJ without creating greater indirect infringement liability for itself than it would otherwise have. See CIS at 50. In response to the concerns about this provision raised in the public comments, however, the United States proposed, and Microsoft and the Settling States agreed, that the provision

should be deleted. Accordingly, Section III.I.5 does not appear in the SRPFJ. This modification does not alter Microsoft's existing obligations to comply fully with the terms of the SRPFJ.

F. Definition VI.J—Microsoft Middleware

Many commentors suggested that Definition VI.J, Microsoft Middleware, which required that software code be Trademarked, as that term is defined, could potentially exclude current products such as Internet Explorer, Windows Media Player, Microsoft's Java Virtual Machine, and Window Messenger because at least some such products, the commentors claimed, did not satisfy the definition of Trademarked. To clarify any issues surrounding the status of the software code associated with these products, the Microsoft Middleware definition has been modified to include explicitly the software code that is marketed by Microsoft as a major version of any of the named Microsoft Middleware Products listed in Section VI.K.1. With this change, software code can qualify as Microsoft Middleware in part by being either (1) Trademarked or (2) marketed as a major version of any of the named Microsoft Middleware Products (i.e., Internet Explorer, etc.), even if it does not satisfy the definition for Trademarked. The limitation to a major version of a Microsoft Middleware Product is simply a restatement of the limitation in the last paragraph of the Microsoft Middleware definition, which limits the covered software code to that identified as a major version of a Microsoft Middleware Product.

In addition, the previous subsection (4) now modifies the entire definition and has been revised to read:

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of the Microsoft Middleware.

This change is intended to clarify that this provision of the definition is not a required element and therefore somehow intended to narrow or limit the definition; rather, the first three requirements are sufficient to define Microsoft Middleware. The purpose of this last provision is essentially to specify a minimum size or "floor" as to the collection of software code that is included in a particular piece of Microsoft Middleware, preventing the situation in which Microsoft could arbitrarily break up into separate pieces the software code of what would otherwise be Microsoft Middleware, thereby omitting from the Microsoft

Middleware definition certain critical or significant pieces of code that constitute that Microsoft Middleware. This modification does not substantively change this definition but instead makes clear that this provision governs the scope of what code must be included in Microsoft Middleware.

B. Definition VI.R—Timely Manner

A number of commentors question Section VI.R's definition of Timely Manner, the term that defines when Microsoft must meet its disclosure obligations under Section III.D. Several commentors contend that 150,000 beta testers is too high a threshold to trigger Section III.D's disclosure requirement, arguing that for past Windows Operating System Products, Microsoft may have distributed 150,000 beta copies but may not have distributed them to 150,000 individual beta testers. These commentors are concerned that the threshold will never be reached, resulting in no required disclosure before a new Windows Operating System Product is released. Similarly, a number of commentors contend that Microsoft may in the future choose to distribute to fewer beta testers and thereby evade its disclosure obligations.

The parties' intention in drafting this definition was not to distinguish between beta copies and beta testers with respect to the 150,000 requirement. The parties originally chose the 150,000 beta tester distribution level based on the approximate current Microsoft Developer Network ("MSDN") subscription base. In response to the foregoing concerns about the definition of Timely Manner, however, the United States proposed, and Microsoft and the Settling States agreed, to modify the definition to read:

"Timely Manner" means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is made available via an MSDN subscription offering or of which 150,000 or more beta copies are distributed.

This modification clarifies the parties' intention that Timely Manner should be triggered by the distribution of 150,000 or more beta copies, regardless of whether those copies are distributed to individuals who are considered to be "beta testers." The modification adds a provision such that Timely Manner can also be triggered by distribution via an MSDN subscription offering. The inclusion of distribution via an MSDN subscription offering as a trigger for this definition ensures that, even in the event that the level of MSDN subscribers decreases substantially, Microsoft's disclosure obligations under Section III.D will still be triggered.

Therefore, while this modification clarifies, and in fact may slightly broaden, Microsoft's disclosure obligations, it does not substantively differ from the original definition of Timely Manner in the RPFJ.

II. A New Round of Publication and Comment Is Not Warranted Because the Proposed Modifications Are a Logical Outgrowth of the RPFJ.

The foregoing modifications directly respond to concerns raised in the public comments and are the result of the United States' review and consideration, as part of its compliance with the Tunney Act, of the public comments submitted on the RPFJ. The Tunney Act does not require a new round of publication and comment as a result of the modifications contained in the SRPFJ. The publication and comment provisions of the Act serve "to enable the district court to make" its public interest determination. *HyperLaw, Inc. v. United States*, 1998 WL 388807, at *3, 159 F.3d 636 (D.C. Cir. 1998) (unpublished table decision). Accordingly, a "court should treat notice and comment under the Tunney Act as analogous to agency rulemaking notice and comment." *Id.* (quotation marks omitted). Applying that analogy, "there is no need for successive rounds of notice and comment on each revision," provided the final decree "is a 'logical outgrowth' of the proposed consent decree. . . . Further notice and comment should be required only if it 'would provide the first opportunity for interested parties to offer comments that could persuade the agency to modify its [proposal].'" *Id.* (quoting *Am. Water Works Ass'n v. EPA*, 40 F.3d 1266, 1274 (D.C. Cir. 1994)).

The proposed decree as modified is a logical outgrowth of the RPFJ and requires no further notice and comment. As explained above, each modification responds to public comments on the RPFJ and clarifies language based upon those comments. Without question, each is a natural and logical outgrowth of the notice and comment process. Taken separately or together, the modifications do not fundamentally change the RPFJ. All contribute to benefitting the public interest (and certainly have no adverse effect on the public interest). The purpose of the notice and comment has thus been well-satisfied, and further notice and comment would merely delay the Court's public interest determination without good cause.⁸

⁸ Entry of a decree following modification without a new round of notice and comment is conventional in Tunney Act practice. For example, After notice and comment in AT&T, the court said

Conclusion

For the reasons described herein, the United States hereby submits the SRPFJ to the Court. In our separate Memorandum in Support of Entry of the Proposed Final Judgment and Response of the United States to Public Comments on the Revised Proposed Final Judgment, both of which are also being filed today, we set forth the reasons why the SRPFJ is in the public interest. Upon completion of the Tunney Act requirements, we will respectfully move the Court to enter the judgment.

Dated: February 27, 2002.
Respectfully submitted,
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Deputy Assistant Attorney General
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(Editorial Note: Certain conventions have been used by the Office of the **Federal Register** to highlight changes in the Second Revised Proposed Final Judgment. New language is shown in boldface, while language that was removed is set off with brackets.)

Exhibit A

Second Revised Proposed Final Judgment (Red-Lined Version)

Whereas, plaintiffs United States of America ("United States") and the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin and defendant Microsoft Corporation ("Microsoft"), by their respective attorneys, have consented to the entry of this Final Judgment;

And whereas, this Final Judgment does not constitute any admission by any party regarding any issue of fact or law;

it would enter the decree as in the public interest if the parties agreed to a number of modifications, and the Court entered the modified decree without a new round of notice and comment once the parties did so. *United States v. AT&T*, 552 F. Supp. 131, 225-26 (D.D.C. 1982); see also *Mass. Sch. of Law v. United States*, 118 F.3d 776, 778 (D.C. Cir. 1997).

And whereas, Microsoft agrees to be bound by the provisions of this Final Judgment pending its approval by the Court;

Now therefore, upon remand from the United States Court of Appeals for the District of Columbia Circuit, and upon the consent of the aforementioned parties, it is hereby ordered, adjudged, and decreed:

I. Jurisdiction

This Court has jurisdiction of the subject matter of this action and of the person of Microsoft.

II. Applicability

This Final Judgment applies to Microsoft and to each of its officers, directors, agents, employees, subsidiaries, successors and assigns; and to all other persons in active concert or participation with any of them who shall have received actual notice of this Final Judgment by personal service or otherwise.

III. Prohibited Conduct

A. Microsoft shall not retaliate against an OEM by altering Microsoft's commercial relations with that OEM, or by withholding newly introduced forms of non-monetary Consideration (including but not limited to new versions of existing forms of non-monetary Consideration) from that OEM, because it is known to Microsoft that the OEM is or is contemplating:

1. developing, distributing, promoting, using, selling, or licensing any software that competes with Microsoft Platform Software or any product or service that distributes or promotes any Non-Microsoft Middleware;
2. shipping a Personal Computer that (a) includes both a Windows Operating System Product and a non-Microsoft Operating System, or (b) will boot with more than one Operating System; or
3. exercising any of the options or alternatives provided for under this Final Judgment.

Nothing in this provision shall prohibit Microsoft from enforcing any provision of any license with any OEM or any intellectual property right that is not inconsistent with this Final Judgment. Microsoft shall not terminate a Covered OEM's license for a Windows Operating System Product without having first given the Covered OEM written notice of the reasons for the proposed termination and not less than thirty days' opportunity to cure. Notwithstanding the foregoing, Microsoft shall have no obligation to provide such a termination notice and opportunity to cure to any Covered

OEM that has received two or more such notices during the term of its Windows Operating System Product license.

Nothing in this provision shall prohibit Microsoft from providing Consideration to any OEM with respect to any Microsoft product or service where that Consideration is commensurate with the absolute level or amount of that OEM's development, distribution, promotion, or licensing of that Microsoft product or service.

B. Microsoft's provision of Windows Operating System Products to Covered OEMs shall be pursuant to uniform license agreements with uniform terms and conditions. Without limiting the foregoing, Microsoft shall charge each Covered OEM the applicable royalty for Windows Operating System Products as set forth on a schedule, to be established by Microsoft and published on a web site accessible to the Plaintiffs and all Covered OEMs, that provides for uniform royalties for Windows Operating System Products, except that:

1. the schedule may specify different royalties for different language versions;
2. the schedule may specify reasonable volume discounts based upon the actual volume of licenses of any Windows Operating System Product or any group of such products; and
3. the schedule may include market development allowances, programs, or other discounts in connection with Windows Operating System Products, provided that:
 - a. such discounts are offered and available uniformly to all Covered OEMs, except that Microsoft may establish one uniform discount schedule for the ten largest Covered OEMs and a second uniform discount schedule for the eleventh through twentieth largest Covered OEMs, where the size of the OEM is measured by volume of licenses;
 - b. such discounts are based on objective, verifiable criteria that shall be applied and enforced on a uniform basis for all Covered OEMs; and
 - c. such discounts or their award shall not be based on or impose any criterion or requirement that is otherwise inconsistent with any portion of this Final Judgment.

C. Microsoft shall not restrict by agreement any OEM licensee from exercising any of the following options or alternatives:

1. Installing, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware or any product or service (including but not limited to IAP products or services) that distributes, uses, promotes, or supports any Non-Microsoft Middleware, on the desktop or Start menu, or anywhere else in a Windows Operating System Product

where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict an OEM from displaying icons, shortcuts and menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products.

2. Distributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape so long as such shortcuts do not impair the functionality of the user interface.

3. Launching automatically, at the conclusion of the initial boot sequence or subsequent boot sequences, or upon connections to or disconnections from the Internet, any Non-Microsoft Middleware if a Microsoft Middleware Product that provides similar functionality would otherwise be launched automatically at that time, provided that any such Non-Microsoft Middleware displays on the desktop no user interface or a user interface of similar size and shape to the user interface displayed by the corresponding Microsoft Middleware Product.

4. Offering users the option of launching other Operating Systems from the Basic Input/Output System or a non-Microsoft boot-loader or similar program that launches prior to the start of the Windows Operating System Product.

5. Presenting in the initial boot sequence its own IAP offer provided that the OEM complies with reasonable technical specifications established by Microsoft, including a requirement that the end user be returned to the initial boot sequence upon the conclusion of any such offer.

6. Exercising any of the options provided in Section III.H of this Final Judgment.

D. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. **For purposes of this Section III.D, the term APIs means the interfaces, including any associated**

callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product. In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner.

E. Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of interoperating **or communicating** with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, **or communicate**, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product.

F. 1. Microsoft shall not retaliate against any ISV or IHV because of that ISV's or IHV's:

a. developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, or

b. exercising any of the options or alternatives provided for under this Final Judgment.

2. Microsoft shall not enter into any agreement relating to a Windows Operating System Product that conditions the grant of any Consideration on an ISV's refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, except that Microsoft may enter into agreements that place limitations on an ISV's development, use, distribution or promotion of any such software if those limitations are reasonably necessary to and of reasonable scope and duration in relation to a bona fide contractual obligation of the ISV to use, distribute or promote any Microsoft software or to

develop software for, or in conjunction with, Microsoft.

3. Nothing in this section shall prohibit Microsoft from enforcing any provision of any agreement with any ISV or IHV, or any intellectual property right, that is not inconsistent with this Final Judgment.

G. Microsoft shall not enter into any agreement with:

1. any IAP, ICP, ISV, IHV or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software, except that Microsoft may enter into agreements in which such an entity agrees to distribute, promote, use or support Microsoft Platform Software in a fixed percentage whenever Microsoft in good faith obtains a representation that it is commercially practicable for the entity to provide equal or greater distribution, promotion, use or support for software that competes with Microsoft Platform Software, or

2. any IAP or ICP that grants placement on the desktop or elsewhere in any Windows Operating System Product to that IAP or ICP on the condition that the IAP or ICP refrain from distributing, promoting or using any software that competes with Microsoft Middleware.

Nothing in this section shall prohibit Microsoft from entering into (a) any bona fide joint venture or (b) any joint development or joint services arrangement with any ISV, IHV, IAP, ICP, or OEM for a new product, technology or service, or any material value-add to an existing product, technology or service, in which both Microsoft and the ISV, IHV, IAP, ICP, or OEM contribute significant developer or other resources, that prohibits such entity from competing with the object of the joint venture or other arrangement for a reasonable period of time.

This Section does not apply to any agreements in which Microsoft licenses intellectual property in from a third party.

H. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall:

1. Allow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product or Non-Microsoft Middleware Product by (a) displaying or removing icons, shortcuts, or menu entries on the desktop or Start menu, or anywhere else

in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict the display of icons, shortcuts, or menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products; and (b) enabling or disabling automatic invocations pursuant to Section III.C.3 of this Final Judgment that are used to launch Non-Microsoft Middleware Products or Microsoft Middleware Products. The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access (as described in this subsection III.H.1) and altering default invocations (as described in the following subsection III.H.2) with regard to each such Microsoft Middleware Product or Non-Microsoft Middleware Product and may offer the end-user a separate and unbiased choice of enabling or removing access and altering default configurations as to all Microsoft Middleware Products as a group or all Non-Microsoft Middleware Products as a group.

2. Allow end users (via [a] **an unbiased** mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft's option, require confirmation from the end user **in an unbiased manner**) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) in any case where the Windows Operating System Product would otherwise launch the Microsoft Middleware Product in a separate Top-Level Window and display either (i) all of the user interface elements or (ii) the Trademark of the Microsoft Middleware Product.

Notwithstanding the foregoing Section III.H.2, the Windows Operating System Product may invoke a Microsoft Middleware Product in any instance in which:

(a) that Microsoft Middleware Product would be invoked solely for use in interoperating with a server maintained by Microsoft (outside the context of general Web browsing), or

(b) that designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement (e.g., a requirement to be able to host a particular ActiveX control) that is

necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product, provided that the technical reasons are described in a reasonably prompt manner to any ISV that requests them.

3. Ensure that a Windows Operating System Product does not (a) automatically alter an OEM's configuration of icons, shortcuts or menu entries installed or displayed by the OEM pursuant to Section III.C of this Final Judgment without first seeking confirmation from the user and (b) seek such confirmation from the end user for an automatic (as opposed to user-initiated) alteration of the OEM's configuration until 14 days after the initial boot up of a new Personal Computer. **Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware.** Microsoft shall not alter the manner in which a Windows Operating System Product automatically alters an OEM's configuration of icons, shortcuts or menu entries other than in a new version of a Windows Operating System Product.

[Notwithstanding the foregoing Section III.H.2, the Windows Operating System Product may invoke a Microsoft Middleware Product in any instance in which:

1. that Microsoft Middleware Product would be invoked solely for use in interoperating with a server maintained by Microsoft (outside the context of general Web browsing), or

2. that designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement (e.g., a requirement to be able to host a particular ActiveX control) that is necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product, provided that the technical reasons are described in a reasonably prompt manner to any ISV that requests them.]

Microsoft's obligations under this Section III.H as to any new Windows Operating System Product shall be determined based on the Microsoft Middleware Products which exist seven months prior to the last beta test version (i.e., the one immediately preceding the first release candidate) of that Windows Operating System Product.

1. Microsoft shall offer to license to ISVs, IHVs, IAPs, ICPs, and OEMs any intellectual property rights owned or licensable by Microsoft that are required to exercise any of the options or alternatives expressly provided to them

under this Final Judgment, provided that

1. all terms, including royalties or other payment of monetary consideration, are reasonable and non-discriminatory;

2. the scope of any such license (and the intellectual property rights licensed thereunder) need be no broader than is necessary to ensure that an ISV, IHV, IAP, ICP or OEM is able to exercise the options or alternatives expressly provided under this Final Judgment (e.g., an ISV's, IHV's, IAP's, ICP's and OEM's option to promote Non-Microsoft Middleware shall not confer any rights to any Microsoft intellectual property rights infringed by that Non-Microsoft Middleware);

3. an ISV's, IHV's, IAP's, ICP's, or OEM's rights may be conditioned on its not assigning, transferring or sublicensing its rights under any license granted under this provision; **and**

4. the terms of any license granted under this section are in all respects consistent with the express terms of this Final Judgment[; and.]

[5. an ISV, IHV, IAP, ICP, or OEM may be required to grant to Microsoft on reasonable and nondiscriminatory terms a license to any intellectual property rights it may have relating to the exercise of their options or alternatives provided by this Final Judgment; the scope of such license shall be no broader than is necessary to insure that Microsoft can provide such options or alternatives.]

Beyond the express terms of any license granted by Microsoft pursuant to this section, this Final Judgment does not, directly or by implication, estoppel or otherwise, confer any rights, licenses, covenants or immunities with regard to any Microsoft intellectual property to anyone.

J. No provision of this Final Judgment shall:

1. Require Microsoft to document, disclose or license to third parties: (a) portions of APIs or Documentation or portions or layers of Communications Protocols the disclosure of which would compromise the security of a particular installation or group of installations of anti-piracy, anti-virus, software licensing, digital rights management, encryption or authentication systems, including without limitation, keys, authorization tokens or enforcement criteria; or (b) any API, interface or other information related to any Microsoft product if lawfully directed not to do so by a governmental agency of competent jurisdiction.

2. Prevent Microsoft from conditioning any license of any API, Documentation or Communications

Protocol related to anti-piracy systems, anti-virus technologies, license enforcement mechanisms, authentication/authorization security, or third party intellectual property protection mechanisms of any Microsoft product to any person or entity on the requirement that the licensee: (a) Has no history of software counterfeiting or piracy or willful violation of intellectual property rights, (b) has a reasonable business need for the API, Documentation or Communications Protocol for a planned or shipping product, (c) meets reasonable, objective standards established by Microsoft for certifying the authenticity and viability of its business, (d) agrees to submit, at its own expense, any computer program using such APIs, Documentation or Communication Protocols to third-party verification, approved by Microsoft, to test for and ensure verification and compliance with Microsoft specifications for use of the API or interface, which specifications shall be related to proper operation and integrity of the systems and mechanisms identified in this paragraph.

IV. Compliance and Enforcement Procedures

A. Enforcement Authority

1. The Plaintiffs shall have exclusive responsibility for enforcing this Final Judgment. Without in any way limiting the sovereign enforcement authority of each of the plaintiff States, the plaintiff States shall form a committee to coordinate their enforcement of this Final Judgment. A plaintiff State shall take no action to enforce this Final Judgment without first consulting with the United States and with the plaintiff States' enforcement committee.

2. To determine and enforce compliance with this Final Judgment, duly authorized representatives of the United States and the plaintiff States, on reasonable notice to Microsoft and subject to any lawful privilege, shall be permitted the following:

a. Access during normal office hours to inspect any and all source code, books, ledgers, accounts, correspondence, memoranda and other documents and records in the possession, custody, or control of Microsoft, which may have counsel present, regarding any matters contained in this Final Judgment.

b. Subject to the reasonable convenience of Microsoft and without restraint or interference from it, to interview, informally or on the record, officers, employees, or agents of Microsoft, who may have counsel

present, regarding any matters contained in this Final Judgment.

c. Upon written request of the United States or a duly designated representative of a plaintiff State, on reasonable notice given to Microsoft, Microsoft shall submit such written reports under oath as requested regarding any matters contained in this Final Judgment.

Individual plaintiff States will consult with the plaintiff States' enforcement committee to minimize the duplication and burden of the exercise of the foregoing powers, where practicable.

3. The Plaintiffs shall not disclose any information or documents obtained from Microsoft under this Final Judgment except for the purpose of securing compliance with this Final Judgment, in a legal proceeding to which one or more of the Plaintiffs is a party, or as otherwise required by law; provided that the relevant Plaintiff(s) must provide ten days' advance notice to Microsoft before disclosing in any legal proceeding (other than a grand jury proceeding) to which Microsoft is not a party any information or documents provided by Microsoft pursuant to this Final Judgment which Microsoft has identified in writing as material as to which a claim of protection may be asserted under Rule 26(c)(7) of the Federal Rules of Civil Procedure.

4. The Plaintiffs shall have the authority to seek such orders as are necessary from the Court to enforce this Final Judgment, provided, however, that the Plaintiffs shall afford Microsoft a reasonable opportunity to cure alleged violations of Sections III.C, III.D, III.E and III.H, provided further that any action by Microsoft to cure any such violation shall not be a defense to enforcement with respect to any knowing, willful or systematic violations.

B. Appointment of a Technical Committee

1. Within 30 days of entry of this Final Judgment, the parties shall create and recommend to the Court for its appointment a three-person Technical Committee ("TC") to assist in enforcement of and compliance with this Final Judgment.

2. The TC members shall be experts in software design and programming. No TC member shall have a conflict of interest that could prevent him or her from performing his or her duties under this Final Judgment in a fair and unbiased manner. Without limitation to the foregoing, no TC member (absent the agreement of both parties):

a. shall have been employed in any capacity by Microsoft or any competitor

to Microsoft within the past year, nor shall she or he be so employed during his or her term on the TC;

b. shall have been retained as a consulting or testifying expert by any person in this action or in any other action adverse to or on behalf of Microsoft; or

c. shall perform any other work for Microsoft or any competitor of Microsoft for two years after the expiration of the term of his or her service on the TC.

3. Within 7 days of entry of this Final Judgment, the Plaintiffs as a group and Microsoft shall each select one member of the TC, and those two members shall then select the third member. The selection and approval process shall proceed as follows.

a. As soon as practicable after submission of this Final Judgment to the Court, the Plaintiffs as a group and Microsoft shall each identify to the other the individual it proposes to select as its designee to the TC. The Plaintiffs and Microsoft shall not object to each other's selection on any ground other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten business days of the receipt of notification of selection.

b. The Plaintiffs shall apply to the Court for appointment of the persons selected by the Plaintiffs and Microsoft pursuant to Section IV.B.3.a above. Any objections to the eligibility of a selected person that the parties have failed to resolve between themselves shall be decided by the Court based solely on the requirements stated in Section IV.B.2 above.

c. As soon as practical after their appointment by the Court, the two members of the TC selected by the Plaintiffs and Microsoft (the "Standing Committee Members") shall identify to the Plaintiffs and Microsoft the person that they in turn propose to select as the third member of the TC. The Plaintiffs and Microsoft shall not object to this selection on any grounds other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten business days of the receipt of notification of the selection and shall be served on the other party as well as on the Standing Committee Members.

d. The Plaintiffs shall apply to the Court for appointment of the person selected by the Standing Committee Members. If the Standing Committee Members cannot agree on a third member of the TC, the third member shall be appointed by the Court. Any objection by Microsoft or the Plaintiffs to the eligibility of the person selected by the Standing Committee Members

which the parties have failed to resolve among themselves shall also be decided by the Court based on the requirements stated in Section IV.B.2 above.

4. Each TC member shall serve for an initial term of 30 months. At the end of a TC member's initial 30-month term, the party that originally selected him or her may, in its sole discretion, either request re-appointment by the Court to a second 30-month term or replace the TC member in the same manner as provided for in Section IV.B.3.a above. In the case of the third member of the TC, that member shall be re-appointed or replaced in the manner provided in Section IV.B.3.c above.

5. If the United States determines that a member of the TC has failed to act diligently and consistently with the purposes of this Final Judgment, or if a member of the TC resigns, or for any other reason ceases to serve in his or her capacity as a member of the TC, the person or persons that originally selected the TC member shall select a replacement member in the same manner as provided for in Section IV.B.3.

6. Promptly after appointment of the TC by the Court, the United States shall enter into a Technical Committee services agreement ("TC Services Agreement") with each TC member that grants the rights, powers and authorities necessary to permit the TC to perform its duties under this Final Judgment. Microsoft shall indemnify each TC member and hold him or her harmless against any losses, claims, damages, liabilities or expenses arising out of, or in connection with, the performance of the TC's duties, except to the extent that such liabilities, losses, damages, claims, or expenses result from misfeasance, gross negligence, willful or wanton acts, or bad faith by the TC member. The TC Services Agreements shall include the following.

a. The TC members shall serve, without bond or other security, at the cost and expense of Microsoft on such terms and conditions as the Plaintiffs approve, including the payment of reasonable fees and expenses.

b. The TC Services Agreement shall provide that each member of the TC shall comply with the limitations provided for in Section IV.B.2 above.

7. Microsoft shall provide the TC with a permanent office, telephone, and other office support facilities at Microsoft's corporate campus in Redmond, Washington. Microsoft shall also, upon reasonable advance notice from the TC, provide the TC with reasonable access to available office space, telephone, and other office support facilities at any

other Microsoft facility identified by the TC.

8. The TC shall have the following powers and duties:

a. The TC shall have the power and authority to monitor Microsoft's compliance with its obligations under this final judgment.

b. The TC may, on reasonable notice to Microsoft:

(i) interview, either informally or on the record, any Microsoft personnel, who may have counsel present; any such interview to be subject to the reasonable convenience of such personnel and without restraint or interference by Microsoft;

(ii) inspect and copy any document in the possession, custody or control of Microsoft personnel;

(iii) obtain reasonable access to any systems or equipment to which Microsoft personnel have access;

(iv) obtain access to, and inspect, any physical facility, building or other premises to which Microsoft personnel have access; and

(v) require Microsoft personnel to provide compilations of documents, data and other information, and to submit reports to the TC containing such material, in such form as the TC may reasonably direct.

c. The TC shall have access to Microsoft's source code, subject to the terms of Microsoft's standard source code Confidentiality Agreement, as approved by the Plaintiffs and to be agreed to by the TC members pursuant to Section IV.B.9 below, and by any staff or consultants who may have access to the source code. The TC may study, interrogate and interact with the source code in order to perform its functions and duties, including the handling of complaints and other inquiries from non-parties.

d. The TC shall receive complaints from the Compliance Officer, third parties or the Plaintiffs and handle them in the manner specified in Section IV.D below.

e. The TC shall report in writing to the Plaintiffs every six months until expiration of this Final Judgment the actions it has undertaken in performing its duties pursuant to this Final Judgment, including the identification of each business practice reviewed and any recommendations made by the TC.

f. Regardless of when reports are due, when the TC has reason to believe that there may have been a failure by Microsoft to comply with any term of this Final Judgment, the TC shall immediately notify the Plaintiffs in writing setting forth the relevant details.

g. TC members may communicate with non-parties about how their

complaints or inquiries might be resolved with Microsoft, so long as the confidentiality of information obtained from Microsoft is maintained.

h. The TC may hire at the cost and expense of Microsoft, with prior notice to Microsoft and subject to approval by the Plaintiffs, such staff or consultants (all of whom must meet the qualifications of Section IV.B.2) as are reasonably necessary for the TC to carry out its duties and responsibilities under this Final Judgment. The compensation of any person retained by the TC shall be based on reasonable and customary terms commensurate with the individual's experience and responsibilities.

i. The TC shall account for all reasonable expenses incurred, including agreed upon fees for the TC members' services, subject to the approval of the Plaintiffs. Microsoft may, on application to the Court, object to the reasonableness of any such fees or other expenses. On any such application: (a) the burden shall be on Microsoft to demonstrate unreasonableness; and (b) the TC member(s) shall be entitled to recover all costs incurred on such application (including reasonable attorneys' fees and costs), regardless of the Court's disposition of such application, unless the Court shall expressly find that the TC's opposition to the application was without substantial justification.

9. Each TC member, and any consultants or staff hired by the TC, shall sign a confidentiality agreement prohibiting disclosure of any information obtained in the course of performing his or her duties as a member of the TC or as a person assisting the TC to anyone other than Microsoft, the Plaintiffs, or the Court. All information gathered by the TC in connection with this Final Judgment and any report and recommendations prepared by the TC shall be treated as Highly Confidential under the Protective Order in this case, and shall not be disclosed to any person other than Microsoft and the Plaintiffs except as allowed by the Protective Order entered in the Action or by further order of this Court.

10. No member of the TC shall make any public statements relating to the TC's activities.

C. Appointment of a Microsoft Internal Compliance Officer

1. Microsoft shall designate, within 30 days of entry of this Final Judgment, an internal Compliance Officer who shall be an employee of Microsoft with responsibility for administering Microsoft's antitrust compliance

program and helping to ensure compliance with this Final Judgment.

2. The Compliance Officer shall supervise the review of Microsoft's activities to ensure that they comply with this Final Judgment. He or she may be assisted by other employees of Microsoft.

3. The Compliance Officer shall be responsible for performing the following activities:

a. within 30 days after entry of this Final Judgment, distributing a copy of the Final Judgment to all officers and directors of Microsoft;

b. promptly distributing a copy of this Final Judgment to any person who succeeds to a position described in Section IV.C.3.a above;

c. ensuring that those persons designated in Section IV.C.3.a above are annually briefed on the meaning and requirements of this Final Judgment and the U.S. antitrust laws and advising them that Microsoft's legal advisors are available to confer with them regarding any question concerning compliance with this Final Judgment or under the U.S. antitrust laws;

d. obtaining from each person designated in Section IV.C.3.a above an annual written certification that he or she: (i) has read and agrees to abide by the terms of this Final Judgment; and (ii) has been advised and understands that his or her failure to comply with this Final Judgment may result in a finding of contempt of court;

e. maintaining a record of all persons to whom a copy of this Final Judgment has been distributed and from whom the certification described in Section IV.C.3.d above has been obtained;

f. establishing and maintaining the website provided for in Section IV.D.3.b below.

g. receiving complaints from third parties, the TC and the Plaintiffs concerning Microsoft's compliance with this Final Judgment and following the appropriate procedures set forth in Section IV.D below; and

h. maintaining a record of all complaints received and action taken by Microsoft with respect to each such complaint.

D. Voluntary Dispute Resolution

1. Third parties may submit complaints concerning Microsoft's compliance with this Final Judgment to the Plaintiffs, the TC or the Compliance Officer.

2. In order to enhance the ability of the Plaintiffs to enforce compliance with this Final Judgment, and to advance the parties' joint interest and the public interest in prompt resolution of issues and disputes, the parties have

agreed that the TC and the Compliance Officer shall have the following additional responsibilities.

3. Submissions to the Compliance Officer.

a. Third parties, the TC, or the Plaintiffs in their discretion may submit to the Compliance Officer any complaints concerning Microsoft's compliance with this Final Judgment. Without in any way limiting its authority to take any other action to enforce this Final Judgment, the Plaintiffs may submit complaints related to Sections III.C, III.D, III.E and III.H to the Compliance Officer whenever doing so would be consistent with the public interest.

b. To facilitate the communication of complaints and inquiries by third parties, the Compliance Officer shall place on Microsoft's Internet website, in a manner acceptable to the Plaintiffs, the procedures for submitting complaints. To encourage whenever possible the informal resolution of complaints and inquiries, the website shall provide a mechanism for communicating complaints and inquiries to the Compliance Officer.

c. Microsoft shall have 30 days after receiving a complaint to attempt to resolve it or reject it, and will then promptly advise the TC of the nature of the complaint and its disposition.

4. Submissions to the TC.

a. The Compliance Officer, third parties or the Plaintiffs in their discretion may submit to the TC any complaints concerning Microsoft's compliance with this Final Judgment.

b. The TC shall investigate complaints received and will consult with the Plaintiffs regarding its investigation. At least once during its investigation, and more often when it may help resolve complaints informally, the TC shall meet with the Compliance Officer to allow Microsoft to respond to the substance of the complaint and to determine whether the complaint can be resolved without further proceedings.

c. If the TC concludes that a complaint is meritorious, it shall advise Microsoft and the Plaintiffs of its conclusion and its proposal for cure.

d. No work product, findings or recommendations by the TC may be admitted in any enforcement proceeding before the Court for any purpose, and no member of the TC shall testify by deposition, in court or before any other tribunal regarding any matter related to this Final Judgment.

e. The TC may preserve the anonymity of any third party complainant where it deems it appropriate to do so upon the request of

the Plaintiffs or the third party, or in its discretion.

V. Termination

A. Unless this Court grants an extension, this Final Judgment will expire on the fifth anniversary of the date it is entered by the Court.

B. In any enforcement proceeding in which the Court has found that Microsoft has engaged in a pattern of willful and systematic violations, the Plaintiffs may apply to the Court for a one-time extension of this Final Judgment of up to two years, together with such other relief as the Court may deem appropriate.

VI. Definitions

A. ["Application Programming Interfaces (APIs)"] "**API**" means [the interfaces] **application programming interface**, including any [associated callback interfaces,] **interface** that Microsoft [Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product] **is obligated to disclose pursuant to III.D.**

B. "Communications Protocol" means the set of rules for information exchange to accomplish predefined tasks between a Windows Operating System Product and a server operating system product connected via a network, including, but not limited to, a local area network, a wide area network or the Internet. These rules govern the format, semantics, timing, sequencing, and error control of messages exchanged over a network.

C. "Consideration" means any monetary payment or the provision of preferential licensing terms; technical, marketing, and sales support; enabling programs; product information; information about future plans; developer support; hardware or software certification or approval; or permission to display trademarks, icons or logos.

D. "Covered OEMs" means the 20 OEMs with the highest worldwide volume of licenses of Windows Operating System Products reported to Microsoft in Microsoft's fiscal year preceding the effective date of the Final Judgment. The OEMs that fall within this definition of Covered OEMs shall be recomputed by Microsoft as soon as practicable after the close of each of Microsoft's fiscal years.

E. "Documentation" means all information regarding the identification and means of using APIs that a person of ordinary skill in the art requires to make effective use of those APIs. Such information shall be of the sort and to the level of specificity, precision and

detail that Microsoft customarily provides for APIs it documents in the Microsoft Developer Network ("MSDN").

F. "IAP" means an Internet access provider that provides consumers with a connection to the Internet, with or without its own proprietary content.

G. "ICP" means an Internet content provider that provides content to users of the Internet by maintaining Web sites.

H. "IHV" means an independent hardware vendor that develops hardware to be included in or used with a Personal Computer running a Windows Operating System Product.

I. "ISV" means an entity other than Microsoft that is engaged in the development or marketing of software products.

J. "Microsoft Middleware" means software code that

1. Microsoft distributes separately from a Windows Operating System Product to update that Windows Operating System Product;

2. is Trademarked; **or is marketed by Microsoft as a major version of any Microsoft Middleware Product defined in section VI.K.1; and**

3. provides the same or substantially similar functionality as a Microsoft Middleware Product; [and.]

[4. includes at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.]

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.

Software code described as part of, and distributed separately to update, a Microsoft Middleware Product shall not be deemed Microsoft Middleware unless identified as a new major version of that Microsoft Middleware Product. A major version shall be identified by a whole number or by a number with just a single digit to the right of the decimal point.

K. "Microsoft Middleware Product" means

1. the functionality provided by Internet Explorer, Microsoft's Java Virtual Machine, Windows Media Player, Windows Messenger, Outlook Express and their successors in a Windows Operating System Product, and

2. for any functionality that is first licensed, distributed or sold by Microsoft after the entry of this Final Judgment and that is part of any Windows Operating System Product

a. Internet browsers, email client software, networked audio/video client software, instant messaging software or

b. functionality provided by Microsoft software that—

i. is, or in the year preceding the commercial release of any new Windows Operating System Product was, distributed separately by Microsoft (or by an entity acquired by Microsoft) from a Windows Operating System Product;

ii. is similar to the functionality provided by a Non-Microsoft Middleware Product; and

iii. is Trademarked.

Functionality that Microsoft describes or markets as being part of a Microsoft Middleware Product (such as a service pack, upgrade, or bug fix for Internet Explorer), or that is a version of a Microsoft Middleware Product (such as Internet Explorer 5.5), shall be considered to be part of that Microsoft Middleware Product.

L. "Microsoft Platform Software" means (i) a Windows Operating System Product and/or (ii) a Microsoft Middleware Product.

M. "Non-Microsoft Middleware" means a non-Microsoft software product running on a Windows Operating System Product that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System.

N. "Non-Microsoft Middleware Product" means a non-Microsoft software product running on a Windows Operating System Product (i) that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System, and (ii) of which at least one million copies were distributed in the United States within the previous year.

O. "OEM" means an original equipment manufacturer of Personal Computers that is a licensee of a Windows Operating System Product.

P. "Operating System" means the software code that, inter alia, (i) controls the allocation and usage of hardware resources (such as the microprocessor and various peripheral devices) of a Personal Computer, (ii) provides a platform for developing applications by exposing functionality to ISVs through APIs, and (iii) supplies a user interface that enables users to access functionality of the operating system and in which they can run applications.

Q. "Personal Computer" means any computer configured so that its primary purpose is for use by one person at a time, that uses a video display and keyboard (whether or not that video display and keyboard is included) and that contains an Intel x86 compatible (or successor) microprocessor. Servers, television set top boxes, handheld computers, game consoles, telephones, pagers, and personal digital assistants are examples of products that are not Personal Computers within the meaning of this definition.

R. "Timely Manner" means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is [distributed to] **made available via an MSDN subscription offering or of which 150,000 or more beta [testers] copies are distributed.**

S. "Top-Level Window" means a window displayed by a Windows Operating System Product that (a) has its own window controls, such as move, resize, close, minimize, and maximize, (b) can contain sub-windows, and (c) contains user interface elements under the control of at least one independent process.

T. "Trademarked" means distributed in commerce and identified as distributed by a name other than Microsoft® or Windows® that Microsoft has claimed as a trademark or service mark by (i) marking the name with trademark notices, such as ® or ™, in connection with a product distributed in the United States; (ii) filing an application for trademark protection for the name in the United States Patent and Trademark Office; or (iii) asserting the name as a trademark in the United States in a demand letter or lawsuit. Any product distributed under descriptive or generic terms or a name comprised of the Microsoft® or Windows® trademarks together with descriptive or generic terms shall not be Trademarked as that term is used in this Final Judgment. Microsoft hereby disclaims any trademark rights in such descriptive or generic terms apart from the Microsoft® or Windows® trademarks, and hereby abandons any such rights that it may acquire in the future.

U. "Windows Operating System Product" means the software code (as opposed to source code) distributed commercially by Microsoft for use with Personal Computers as Windows 2000 Professional, Windows XP Home, Windows XP Professional, and successors to the foregoing, including the Personal Computer versions of the products currently code named "Longhorn" and "Blackcomb" and their successors, including upgrades, bug

fixes, service packs, etc. The software code that comprises a Windows Operating System Product shall be determined by Microsoft in its sole discretion.

VII. Further Elements

Jurisdiction is retained by this Court over this action and the parties thereto for the purpose of enabling either of the parties thereto to apply to this Court at any time for further orders and directions as may be necessary or appropriate to carry out or construe this Final Judgment, to modify or terminate any of its provisions, to enforce compliance, and to punish violations of its provisions.

VIII. Third Party Rights

Nothing in this Final Judgment is intended to confer upon any other persons any rights or remedies of any nature whatsoever hereunder or by reason of this Final Judgment.

Dorothy Fountain,

Deputy Director of Operations.

[FR Doc. 02-5354 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-11-P

DEPARTMENT OF JUSTICE

Antitrust Division

United States V. Microsoft Corporation

List of Individuals and Entities Submitting Public Comments

The United States hereby publishes a complete list of the names (as provided in the comment) of all individuals or entities submitting Tunney Act public comments on the Revised Proposed Final Judgment in the matter of United States v. Microsoft Corp., Civil Action No. 98-1232, pending in the United States District Court for the District of Columbia; the approximate number of pages of each comment; a unique tracking number assigned to each comment so that each comment may be located on the Department's website; and an index to the comments organized by six categories based primarily on the level of detail of the comment. The United States' response to the comments is being published concurrently with this list. To view the comments referenced herein and/or copies of the comments, please follow the instructions provided below.

Electronic copies of all comments identified herein are available on the Department of Justice's Web site at www.usdoj.gov/atr/cases/ms-comments.htm. Interested persons may also request CD-ROM(s) containing the

full text of the comments by contacting the Department of Justice in Washington, D.C. at Antitrust Documents Group, 325 7th Street NW., Ste. 215 North, Washington, DC 20530, Telephone: (202) 514-2481, Fax: (202) 514-3763. The United States will provide free of charge one copy of this CD-ROM or set of CD-ROMs to each individual person and five copies to each library or other institution that requests it. The United States will provide, at cost, additional copies above these limits to individuals or institutions upon request.

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Bill	0001	MTC-00026314	bjorklund, Richard	0001	MTC-00024765	Blasingame, Don	0001	MTC-00009988
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Bray, Tony	0002	MTC-00009534	Brian, Kurt	0002	MTC-00018338	Broman, Tom	0001	MTC-00028451
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Brazil, Joel	0001	MTC-00006660	brians@110.net	0001	MTC-00028158	Bromley, Bruce	0001	MTC-00027092
Brazil, Philip	0001	MTC-00029405	brian-I	0001	MTC-00025765	Bromley, Louis	0001	MTC-00012595
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Brooks, Leon	0006	MTC-00004273	Brown, Lawrence	0001	MTC-00013502	amberson@yahoo.com		
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Bush, Robert	0002	MTC-00033637	Bykowski, Raymond	0002	MTC-00032278	calexander1@satx.rr.com	0001	MTC-00017246
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Bush, Wade	0001	MTC-00009448	Bylington, Gary	0001	MTC-00029500	Calhoun, Robert	0006	MTC-00025038
Bushee, J. W.	0001	MTC-00009156	Byll-Paul, Evelyn N.	0001	MTC-00029755	Calia, Maryann	0002	MTC-00024960
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Bushman, Richard	0001	MTC-00024637	byne@home.com	0001	MTC-00028141	Call, Brandon	0001	MTC-00003187
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Butler, Charlie	0001	MTC-00029936	c777leo@inemail-att.net	0001	MTC-00000991	Calnan, Bob	0001	MTC-00025507
Butler, Clyde W.	0001	MTC-00007742	Ca,enda, Frank	0001	MTC-00024553	Caloz, Tom	0001	MTC-00004873
Butler, Clyde W.	0001	MTC-00025365	Cabins519@cs.com	0001	MTC-00009557	Calton, Nicholas	0002	MTC-00018100
Butler, Craig	0001	MTC-00008542	Cabins519@cs.com	0001	MTC-00013941	Calvert, Chris	0001	MTC-00013123
Butler, Daman	0002	MTC-00014623	Cable, Alice	0002	MTC-00012656	Calvert, Jane and Earnest	0001	MTC-00009378
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Butterworth, Herb	0001	MTC-00012541	cajowom@cox-internet.com	0001	MTC-00015950	Campbell, Donald	0001	MTC-00012953
Butto, Don	0001	MTC-00003001	Cake, Arsenio	0001	MTC-00021242	Campbell, Doug	0001	MTC-00005345
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Campbell, Jefferson	0001	MTC-00013699	Carbliss, R. J.	0001	MTC-00014723	carollia@juno.com	0001	MTC-00028226
Campbell, Joe	0001	MTC-00003702	Carbott, Chris	0001	MTC-00008408	carolnbruca@hotmail.com	0001	MTC-00028088
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Carter, Mark	0001	MTC-00011961	catemilano@aol.com	0001	MTC-00017313	cgcworksinco@juno.com	0001	MTC-00011143
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Cramer, Sam	0001	MTC-00019553	crm14c@optonline.net	0001	MTC-00016008	csachs@skuld.innovated.org	0001	MTC-00013839
Cramer, Tim	0001	MTC-00013400	Croce, Louis	0001	MTC-00021817	CShank5585@aol.com	0001	MTC-00010354
Cramer, Travis	0001	MTC-00027973	Crocker, Glenn	0001	MTC-00016517	csickscj@rose-hulman.edu	0001	MTC-00024776
Crandall, David C.	0001	MTC-00009203	Crocker, Larry	0001	MTC-00026773	CSina@juno.com	0001	MTC-00010398
Crandall, Lelia P.	0001	MTC-00025833	Crocker, Terence	0002	MTC-00013296	CSSSYS@attglobal.net	0001	MTC-00003133
Crandall, Steve	0001	MTC-00014717	Crockett, London	0001	MTC-00012802	ctagliafer@aoi.com	0001	MTC-00026280
Crandell, Mark	0001	MTC-00003665	Crockett, Mary	0001	MTC-00010402	ctgregl@juno.com	0001	MTC-00010347
Crane, Annette	0001	MTC-00009365	Crofoot, Jim	0001	MTC-00006972	CTJ592@aol.com	0001	MTC-00008000
Crane, Dave	0002	MTC-00020422	Croft, Darren V.	0001	MTC-00018368	ctrizogl@cisco.com	0001	MTC-00028120
Crane, Martin	0001	MTC-00021476	Crohan, Don and Gayle	0001	MTC-00028452	cu8@juno.com	0001	MTC-00010877
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Felske, David	0001	MTC-00023290	fghill@ hotmail.com	0001	MTC-00028633	Finney, Sean	0001	MTC-00023984
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Flowers, Bobbie Dee	0001	MTC-00011182	Ford, Marjorie M.	0001	MTC-00007932	Fouts, Keith	0001	MTC-00009444
Flowers, Christian	0001	MTC-00022912	Ford, Richard	0001	MTC-00019998	Fowble, Marilyn	0001	MTC-00011941
Flowers, Sheldon	0002	MTC-00033476	Ford, Rod	0001	MTC-00002651	Fowler, Andrew	0001	MTC-00001535
Flowling@aol.com	0001	MTC-00012604	Ford, Ronald T.	0001	MTC-00011239	Fowler, Carole	0002	MTC-00012052
Floyd, Charles	0002	MTC-00002316	Ford, Stan	0001	MTC-00002187	Fowler, David	0001	MTC-00023277
Floyd, E.	0001	MTC-00004795	Forde, George	0003	MTC-00031064	Fowler, Jon	0001	MTC-00004039
Floyd, Marih	0001	MTC-00021351	Forde, George S. Jr.	0003	MTC-00010366	Fowler, Luke	0001	MTC-00024325
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Fox, Andrew	0001	MTC-00011471	Franklin, Don	0001	MTC-00007242	Freidenthal, Lora	0001	MTC-00015887
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Fox, Anthony W.	0001	MTC-00005119	Franklin, Mike	0001	MTC-00030206	Freigang, Michial	0001	MTC-00013919
Fox, Bill	0002	MTC-00004616	Franklin, Wade	0001	MTC-00017711	Freiheit	0001	MTC-00019654
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Fox, David	0001	MTC-00019521	Franklyn, Bernard	0001	MTC-00023977	French, Arlene	0001	MTC-00009078
Fox, Don	0001	MTC-00002531	frankr@bigfoot.com	0001	MTC-00015949	French, George	0001	MTC-00026054
Fox, Don	0001	MTC-00012723	Franks, Edward P.	0001	MTC-00030314	French, Larry	0001	MTC-00027075
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Fox, Donna	0001	MTC-00023325	Franks, John	0001	MTC-00015744	French, Marty	0002	MTC-00032151
FOX, Donna	0001	MTC-00028965	Franklinberg@msn.com	0001	MTC-00015993	French, Mary	0001	MTC-00027102
Fox, Erol	0001	MTC-00007674	Frans De Wet	0001	MTC-00019760	Frenette, Mathieu	0001	MTC-00010605
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Fritz, Jim	0001	MTC-00026031	Fulton, Sean R.	0001	MTC-00016262	Galante, Sam A.	0001	MTC-00011167
Fritz, Ronald E.	0001	MTC-00029532	Fulton, Tim	0001	MTC-00003807	Galanti, Paul J.	0001	MTC-00002145
Fritz, Stanislav	0001	MTC-00005322	fultonswe@rcia.com	0001	MTC-00010467	Galaska, Richard	0001	MTC-00031851
Fritz, Todd	0001	MTC-00016473	Fultz, Randall	0001	MTC-00010960	Galaz, Michelle	0002	MTC-00006471
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Frohne, Rob	0001	MTC-00013369	Funk, Erik N.	0001	MTC-00007329	Galburt, Paula Jean	0001	MTC-00009288
Fromhold-Treu, Rene	0001	MTC-00018414	Funk, Erik N.	0001	MTC-00012056	Galckin, Larry	0001	MTC-00018811
Fromczak, Frances	0002	MTC-00033562	Funk, Kendall	0001	MTC-00012196	Galeano, Gus	0003	MTC-00025408
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Froyd, Helen	0001	MTC-00025080	Fusek, John	0001	MTC-00026993	Gallarzo, Luis G.	0001	MTC-00000187
Frucurtis@ aol.com	0001	MTC-00014675	Fusek, John	0001	MTC-00026998	Galle, Ken	0001	MTC-00006545
Frudenberg, Robert	0001	MTC-00033822	Fuselier, Michael	0001	MTC-00013199	Galler, Charles	0001	MTC-00015885
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Fucci, Ann	0001	MTC-00022745	G4	0001	MTC-00023396	Gan, David	0001	MTC-00005944
Fuchs, Dan	0001	MTC-00015201	Gaard, Rober tJ.	0001	MTC-00025908	GAMatthews03@ aol.com	0001	MTC-00009849
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Gibbs, J. L.	0001	MTC-00011002	hotmail.com			Glascok, Tom	0001	MTC-00000447
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Gregory, Adam	0001	MTC-00000514	Grinaway, Kathy	0001	MTC-00031936	gstrange@carolina.rr.com	0001	MTC-00010860
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Gus407@ aol.com	0001	MTC-00007639	Hagan, Craig, I.	0002	MTC-00019092	Hall, G. Keith	0001	MTC-00014135
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guy@ concentric.net	0001	MTC-00010381	Hague, Robert E.	0001	MTC-00009279	Hall, Robin	0001	MTC-00025813
Guy Kimberly	0001	MTC-00031449	Hague, Yolanda R.	0001	MTC-00014007	Hall, Ronald	0001	MTC-00029292
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Holden, Bob and Betty	0001	MTC-00013033	Holmlund, G.L.	0001	MTC-00007664	Horanburg, Chadd	0001	MTC-00015147
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Holm, Audrey	0001	MTC-00027304	Hopfer	0002	MTC-00027637	Houchin, J. Scott	0003	MTC-00013423
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Houk, David	0001	MTC-00012164	hruck@att.net	0001	MTC-00024771	Hughes, John	0001	MTC-00029385
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Hounsell, Paul	0001	MTC-00019673	Hsu, Bill	0001	MTC-00024851	Hughes, Ray E.	0001	MTC-00012996
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House, Alan	0003	MTC-00009047	Hsu, Johnny	0001	MTC-00024707	Hughes, Shane	0001	MTC-00014213
House, C. M.	0001	MTC-00006201	Huang, Edward	0001	MTC-00022519	Hughes, Tom	0001	MTC-00020461
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Houston, Dale	0001	MTC-00015357	Hubbard, Randy	0001	MTC-00019934	Huie, Marcus	0001	MTC-00031562
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Howard, Joe	0001	MTC-00019539	hudsonjstetney@netscape.net	0001	MTC-00000011	Humphrey, Dick	0001	MTC-00006948
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Jere Beauchamp	0001	MTC-00019737						

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KC	0002	MTC-00018572	Keller, Ron	0001	MTC-00025806	Kennedy, William	0001	MTC-00010961
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kent68@aol.com	0001	MTC-00014506	kfriesen@ugmstpaul.org	0001	MTC-00015865	Kindle, Scott	0001	MTC-00014163
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Levy, Cliff	0002	MTC-00005340	Liang, Jeffrey	0001	MTC-00010257	Lindinger, Bob	0002	MTC-00008781
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Lindsey, Margaret	0001	MTC-00006876	Lizot, Patrick	0001	MTC-00009350	Lokanath, Patel	0001	MTC-00001819
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Martin, Frank	0001	MTC-00010162	Masnik, Debra	0001	MTC-00006303	Matt-MKS@ pobox.com	0001	MTC-00014872
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Niner, J	0001	MTC-00024701	Norskog, Jack	0001	MTC-00019371			
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Orton, Steve and Suzanne	0002	MTC-00028328	Owen, Mike	0002	MTC-00014796	Palmer, Alan	0002	MTC-00018057
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Palmer, David	0001	MTC-00032557	Parchinski, Sharon	0001	MTC-00018836	Parradee, William	0001	MTC-00025260
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Paquette, Robert	0002	MTC-00010579	Parkhill, Thomas	0001	MTC-00027236	Paton, Brad	0003	MTC-00000869
Paquin, Brian T.	0001	MTC-00001201	Parkins, Bill	0001	MTC-00014157	Patricia B.	0001	MTC-00022720
Paquin, Charles-Etienne	0002	MTC-00001914	Parkkinen, Paavo	0001	MTC-00026765	patricia.spaleta@iz1.com	0001	MTC-00014572
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Patterson, Joseph	0001	MTC-00014014	pcdad@ optonline.net	0001	MTC-00021428	Pela, Bill	0001	MTC-00017607
Patterson, Judy	0001	MTC-00020709	pcross@ gcc.com	0001	MTC-00016838	Pelkey, Kenneth	0001	MTC-00012284
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Patterson, Paul and Julie	0001	MTC-00020827	pdp216@ msn.com	0001	MTC-00028147	Pellegrini, William	0001	MTC-00025744
Patterson, Phil E.	0001	MTC-00010711	pdp216@ msn.com	0001	MTC-00028151	Pellegrino, Jim	0001	MTC-00033712
Patterson, Robert J. II	0004	MTC-00027581	pdunn70065@ yahoo.com	0001	MTC-00012749	Pellerin, Jason	0001	MTC-00016125
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Paul.Belt@LibertyMutual.com	0001	MTC-00015344	Pearse, Ben	0001	MTC-00001359	Pennington, Gordon	0001	MTC-00005835
paulbarker-1@yahoo.com	0001	MTC-00028620	Pearsall, David	0001	MTC-00021554	Pennington, Joshua	0001	MTC-00021700
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Pavelchek, Andrew	0001	MTC-00017991	Peck, Greg	0001	MTC-00009435	Pepple, Scott	0002	MTC-00016228
Pavia, Nick and Dorothy	0001	MTC-00031859	Peck, Richard	0001	MTC-00032913	Pequipment@ aol.com	0001	MTC-00017294
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Pavlik, Paul	0001	MTC-00019635	Peckinpaugh, Brett	0001	MTC-00022036	Perberthay, Stratton	0001	MTC-00016720
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Pavlov, Marlene	0001	MTC-00006012	PEDAMNER@ aol.com	0001	MTC-00003924	Percival, Phil	0002	MTC-00003012
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			Peele, Michael	0001	MTC-00004699	Perez, Roberto A.	0001	MTC-00008772
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Perez-Lopez, Andrew	0001	MTC-00018136	Peterson, Agnes and Ro-land .	0001	MTC-00025506	Pfaff, Steven M.	0001	MTC-00014633
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Perham, Mike	0001	MTC-00015583	Peterson, Bedford	0001	MTC-00010382	Pfahnl, Joseph W.	0001	MTC-00011724
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Peter, John	0001	MTC-00008735	Petri, John	0001	MTC-00014053	Phillips, Melvin and Lillian	0001	MTC-00007971
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Peters, Shanan	0001	MTC-00002497	Pettengill, Ron and Marylou	0001	MTC-00028771	Phurrough, Dale	0001	MTC-00025355
Peters, Stephen	0001	MTC-00016581	Pettigrew, Robert	0001	MTC-00013938	phy@ milwpc.com	0001	MTC-00028178
Peters, Susan	0002	MTC-00033433	Pettitt, Raymond	0001	MTC-00010261	Piascinski, Joseph	0001	MTC-00030929
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Pihl, David	0001	MTC-00026976	Planter26@aol.com	0001	MTC-00005509	PollyPops9@aol.com	0001	MTC-00009257
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Ron	0001	MTC-00000781	Rosenburg, Richard	0001	MTC-00005319	Rothe, Rose	0001	MTC-00007648
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Ron, Ron	0001	MTC-00021200	Rosengarten, John	0004	MTC-00008770	Rothera, Charles	0001	MTC-00007175
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Roni, Joseph and Virginia	0001	MTC-00024715	Rosenthal, David	0001	MTC-00027110	rotruck@	0001	MTC-00010394
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Rood, Robert J.	0001	MTC-00009292	Rosing, Matthew	0001	MTC-00010614	Rott, Donna	0001	MTC-00014136
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Roos, Linda	0001	MTC-00013872	rosken9306@aol.com	0001	MTC-00017315	Rottinghuis, Jan-Erik	0001	MTC-00011477
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Rose, Jacob	0002	MTC-00016006	rossmeim@yahoo.com	0001	MTC-00021953	Rowland, Mary	0001	MTC-00032031
Rose, Jim	0001	MTC-00023625	rost, Gary	0002	MTC-00004390	Rowland, Matt	0002	MTC-00017186
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Rowles, Stephen	0001	MTC-00020496	Ruff, Chad	0001	MTC-00030208	Russo, Peter Sr.	0002	MTC-00033422
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Roy, Christian	0001	MTC-00024324	Rukavina, Gregory	0001	MTC-00013756	Ruszczyk, Kenneth	0001	MTC-00011500
Roy, Cynthia	0001	MTC-00028373	Rule, Jim	0001	MTC-00015553	Ruter, Kate	0001	MTC-00010674
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Roy, Greg	0001	MTC-00016597	Rulison, Peter	0001	MTC-00010957	Rutherford, Andrew	0001	MTC-00000884
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Sackfamily@ aol.com	0001	MTC-00006643	Sample, Michael	0001	MTC-00006357	Santos, Alan	0001	MTC-00018152
Sackley, Ed	0001	MTC-00005165	Sampson, Fred	0001	MTC-00022285	Santos, Charles	0003	MTC-00008788
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Sadler, Joel C.	0002	MTC-00017248	SamTharp@ aol.com	0001	MTC-00010979	Santos, Renato De Los	0001	MTC-00030894
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Salter, Willard E.	0001	MTC-00030170	Sant, Lynn and Ms. Leanne	0001	MTC-00010707	Saunders, Colin	0003	MTC-00023811
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Zane, Jeremy	0001	MTC-00027539	Ziff, Herbert	0002	MTC-00033283			
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Zaphod Beeblebrox	0001	MTC-00023142	Zimmerman, Dorothy	0001	MTC-00031778			
Zapolski, Karen	0001	MTC-00021453	Zimmerman, Edward	0001	MTC-00030734			
Zappauti, Chris	0001	MTC-00015723	Zimmerman, Franz and Bernadette	0001	MTC-00031597			
Zappavigna, Alex	0001	MTC-00024531	Zimmerman, Jan	0001	MTC-00022500			
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Zarate, Lucy	0001	MTC-00010118	Zimmerman, John	0001	MTC-00006143			
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Zaumen, Bill	0002	MTC-00027056	Zipperhead Sunshine	0001	MTC-00003779			
Zaveloff, Steven	0001	MTC-00004599	Zippy Pinhead	0001	MTC-00001093			
Zavialov, Igor	0001	MTC-00002550	Zirax, John	0002	MTC-00002542			
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Zbikowski, Andy	0003	MTC-00017098	Zittle, Jay	0001	MTC-00029121			
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Zeff, Robert	0001	MTC-00002436	Zoahowicz, David	0002	MTC-00027279			
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Zegellien, John	0001	MTC-00000890	Zollezi, Chalise	0001	MTC-00031539			
Zehnder, John	0002	MTC-00009981	Zollars, William	0001	MTC-00032373			
Zehner, Charlie	0001	MTC-00023708	Zollars, William B.	0003	MTC-00030350			
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Zellef, Charlene G.	0001	MTC-00031480	Zubairi, Dan	0003	MTC-00016849			
Zeller, Henry	0001	MTC-00001851						

In addition to the alphabetical list of public comments received by the United States in the matter of United States v. Microsoft Corp., below is a list of these comments organized into six categories. These categories are, comments that: (1) Wholly unrelated to the Revised Proposed Final Judgment or the Microsoft case in general; (2) Do not relate to the Revised Proposed Final Judgment, but relate to the Microsoft case; (3) Express an overall view of the Revised Proposed Final Judgment, but offer no analysis; (4) Express an overall view of the Revised Proposed Final Judgment and offer a limited degree of substantive analysis; (5) Express an overall view of the Revised Proposed Final Judgment and offer more substantial analysis, and; (6) Detailed comments provided to to the Court on February 14, 2002. The United States emphasizes that this list is intended only as an aid to the reader in identifying comments that may be of particular interest.

1. Wholly Unrelated to the Revised Proposed Final Judgment or the Microsoft Case in General

Name	Number of pages	Unique number
Abadilla, Julius T.	0001	MTC-00011185
Abbott, Lavon	0002	MTC-00012527
Abernathy, Miles	0001	MTC-00022525
Abramowitz, Elliot	0001	MTC-00027239
Abrams, Ken	0001	MTC-00004047
Abrams, Robert	0001	MTC-00019583
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Ackermans, Alexandre	0001	MTC-00009991
Acurio, Hugo	0001	MTC-00001954
Adam, Michael	0001	MTC-00002829
Adams, Jason	0001	MTC-00003102
Adams, Shirley	0001	MTC-00013094
Adams, Shirley	0001	MTC-00025267
Adelfson, Robert	0001	MTC-00026602
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Agnew, Bob	0002	MTC-00009752
Agreda, Victor, Jr.	0001	MTC-00013443
Alayon, Marc	0001	MTC-00001503
Alex, Alegado	0001	MTC-00019702
Alexander, Deborah	0001	MTC-00023897
Alexander, Rick	0001	MTC-00002698
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Allen, Timothy	0001	MTC-00002427
Allison, Dan	0001	MTC-00013859
Alto, Sandy	0001	MTC-00018606
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Ammons, Henry	0001	MTC-00002661
Anderson, Brad	0001	MTC-00024906

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Anderson, Brian T.	0001	MTC-00001829	Birch, Phillip	0001	MTC-00003249	Cambra, John	0001	MTC-00020988
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Anderson, Phillip	0001	MTC-00002208	Bishop, David	0001	MTC-00001783	Canaday, William	0002	MTC-00003743
Anderson, Ron	0001	MTC-00013348	Bishop, John	0001	MTC-00003484	Cannon, Matthew	0001	MTC-00002745
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Anjo, Hal	0001	MTC-00018341	Blair, Robert	0001	MTC-00003395	Carter, Clayton	0001	MTC-00027707
Archibald, Christopher Scott	0001	MTC-00027376	Blakley, John C.	0001	MTC-00001845	Carver, Randy	0001	MTC-00002321
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Asbury, Len	0001	MTC-00004111	Bobs, Nancy	0002	MTC-00002845	Chalmers, David	0001	MTC-00002362
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Besedick, Stephen	0001	MTC-00002066	Butler, Jimm	0001	MTC-00011564	csachs@skuld.innoved.org	0001	MTC-00013839
Best, Dendra	0001	MTC-00014121	Butler, Patsy Henry	0001	MTC-00030847	Cuddihy, Scott	0001	MTC-00022292
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Bicknell, Scott	0001	MTC-00002913	Calapai, A.	0002	MTC-00010536	Czarny, Peter	0001	MTC-00002360
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Biggy Boy Toddy	0001	MTC-00009477	Call, Brandon	0001	MTC-00003187	Daccus Productions	0001	MTC-00013137
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Darr, John	0001	MTC-000021354	Ewan, James H. L.	0001	MTC-00002162	Goddard, Lance	0001	MTC-00002335
david@ wt6.usdoj.gov	0002	MTC-00002630	EWELL, James	0001	MTC-00015160	Godfrey, Eric	0001	MTC-00013548
Davis, Barbara J.	0001	MTC-00005836	Faibish, David	0001	MTC-00002674	Gold, Gerald N.	0001	MTC-00011954
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de los Santos, Richard	0001	MTC-00020514	Ferber, Rob	0001	MTC-00002551	Graffis, Kelly R.	0001	MTC-00002411
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DeVries, Denny	0001	MTC-00008372	Fletcher, E.	0001	MTC-00020014	Gresham, Arthur	0001	MTC-00003214
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TS	0002	MTC-00012530	Wheeler, Gina	0002	MTC-00002495	Adams, Shirley	0001	MTC-00007136
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Apple, Stephen	0002	MTC-00032232	Bailey, Jocelynn	0001	MTC-00021935	Bartucz, Tanya	0001	MTC-00028699
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Arakelian, Greg	0001	MTC-00029202	Bailey, Ron	0001	MTC-00021033	Basista, Shirley	0001	MTC-00024508
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Bass, Jack	0001	MTC-00012700	ben—dixon@ email.msn.com	0001	MTC-00028102	Blackford, Rick	0001	MTC-00006032
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Robinson, Jim	0001	MTC-00022649	rossmein@ yahoo.com	0001	MTC-00021953	Sachen, Richard	0001	MTC-00015745
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Scherer, Mark	0001	MTC-00012372	sebolt@cybolt.com	0001	MTC-00017230	Sheterom, Samuel G	0001	MTC-00012689
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Zynski, Bud	0001	MTC-00009122

3. Express an Overall View of the Revised Proposed Final Judgment, but Offer No Analysis

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Brian	0001	MTC-00001724	Burke, Ruth	0001	MTC-00030630	Cartaya, Julio A.	0001	MTC-00019773
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4. Express a View of the Revised Proposed Final Judgment and Offer a Limited Degree of Substantive Analysis

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Banuk, Garrett	0001	MTC-00015083	Barrows, Ames	0001	MTC-00003796	bbradley@		
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Barak	0001	MTC-00019607	Barry, Michael	0001	MTC-00012529	BDS4530@aol.com	0001	MTC-00007947
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Bell, R.P.	0002	MTC-00013805	Berich, Ron	0001	MTC-00005774	bigbob@		
Bell, Scott	0002	MTC-00023145	Berish, Lew	0001	MTC-00026216	lookingglass.net	0001	MTC-00014337
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Belland, Jack	0001	MTC-00004835	Berman, Iris	0001	MTC-00006279	billleast@ cfl.rr.com	0001	MTC-00014568
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Bob	0003	MTC-00027486	Boome, Herb	0001	MTC-00030415	Bowman, Donald	0001	MTC-00022815
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Chaney, Marshall	0001	MTC-00017766	Childs, Brian	0001	MTC-00017984	home.msn.com	0001	MTC-00014327
Chang, Chun	0001	MTC-00032006	Childs, Marian	0001	MTC-00010627	CJGX@aol.com	0001	MTC-00006550
Chang, Chung	0001	MTC-00029722	Chilson, Timothy R.	0002	MTC-00028866	cjscaparo@juno.com	0001	MTC-00011135
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Czop, Thomas S.	0001	MTC-00006451	dansereaurj@msn.com	0001	MTC-00017307	Davis, James R. and Eileen	0001	MTC-00007314
D'Agotino, Gregory M.	0002	MTC-00030093	Dante6249@aol.com	0001	MTC-00007439	Davis, Jared	0001	MTC-00010589
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D'Souza, David	0001	MTC-00025971	Darling, Dan	0001	MTC-00009132	Davis, Joshua	0001	MTC-00027614
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GG	0001	MTC-00005867	Giosso, Theresa	0002	MTC-00031937	Goldberg, Gary	0002	MTC-00018485
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Ghani, Bazil	0001	MTC-00009969	Girt, John	0001	MTC-00009765	Golden, Steve	0001	MTC-00031003
Ghasn, George G.	0001	MTC-00025228	Girtton, Dan	0001	MTC-00021121	Goldengatehats@cs.com	0001	MTC-00016017
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Ghioni, Kristie	0001	MTC-00029144	Gisleson, Mark	0001	MTC-00026739	Goldman, Herrick	0001	MTC-00018839
Ghose, Amitar	0001	MTC-00030379	Giubbin, Joseph and Janette	0001	MTC-00006813	Goldsby, Steve	0001	MTC-00015079
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Govern, Michael	0001	MTC-00005121	Gray, Eugene D.	0001	MTC-00025946	Griffin, Frank	0001	MTC-00005746
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gpnash@yahoo.com	0001	MTC-00004020	Gray, Peter	0001	MTC-00001431	Grigg, Ted	0002	MTC-00002093
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Graber, Jeffrey C.	0001	MTC-00003941	Grayson, Tom	0001	MTC-00008901	Grimj1234@aol.com	0001	MTC-00000340
Graber, Jeffrey C.	0001	MTC-00012538	Greatbach, Paul	0002	MTC-00013367	Grimm, Brian	0001	MTC-00012113
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Grisham, Andrew F.	0001	MTC-00014389	Gwardowski, James E.	0001	MTC-00006033	Hall, Morgan	0002	MTC-00017352
Grist, Graham	0001	MTC-00005071	Gwozd, Tom	0001	MTC-00027375	Hall, Phil	0002	MTC-00009643
Griswold, Jeremiah	0001	MTC-00003727	GWS	0001	MTC-00010621	Hall, Preston	0001	MTC-00004132
Griswold, Richard	0003	MTC-00019395	h S	0001	MTC-00005720	Hall, Scott	0001	MTC-00000424
Grittings, Jeffrey	0001	MTC-00030889	H&S Hose and Supply	0001	MTC-00031158	Hall, William C.	0001	MTC-00031433
Grizzle, Jan	0001	MTC-00025529	H, Dick	0001	MTC-00008872	Halland, Irving W.	0001	MTC-00004839
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Grogan, Dave	0001	MTC-00016649	Haas, Neil	0001	MTC-00006359	Hallum, Jr., Frank	0001	MTC-00020869
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Grossmann, M. W.	0001	MTC-00015053	Hacke, Robert	0001	MTC-00010070	Hamby, Dixon	0001	MTC-00000101
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Gruber, Theodore and Shelley	0001	MTC-00005630	Hagan, Craig, I.	0002	MTC-00019092	Hamlin, Brian M.	0001	MTC-00014645
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Howell, John S.	0002	MTC-00025642	Hunt, Charlie	0002	MTC-00024364	Imenez, Erlin	0001	MTC-00011212
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Melton, Robert	0001	MTC-00016968	Meytin, Roman	0001	MTC-00015743	Miller, Jason D.	0001	MTC-00005102
Melton, Terry	0001	MTC-00016729	mfm.mathis@ gte.net	0001	MTC-00024764	Miller, Jeanne A.	0002	MTC-00026805
Meltzer, Cathy	0001	MTC-00022496	mgb-bas@ mediaone.net	0001	MTC-00024813	Miller, Jeff	0001	MTC-00006028
Meltzer, Dave	0001	MTC-00011625	MGYSGTUSMC@ aol.com	0001	MTC-00001865	Miller, Jim	0001	MTC-00016626
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Petty, Liz	0001	MTC-00016444	Pioli, Robert	0002	MTC-00033654	Pomeranz, Rose Ryba	0001	MTC-00028329
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Phillips, Jerry N.	0001	MTC-00011530	Planter26@ aol.com	0001	MTC-00005509	Porzuc, George	0001	MTC-00006627
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Preul, Mark	0001	MTC-00024740	Putman, Stephen	0002	MTC-00004466	ramesh.shah@	0001	MTC-00024794
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Prevo, Ken	0001	MTC-00001029	Putnam, Larry	0001	MTC-00008826	Ramirez, Juan E.	0001	MTC-00029158
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Scoggins, Vern	0001	MTC-00007882	Seppala, Doyle	0001	MTC-00018022	Shawn	0001	MTC-00000306
Scoggins, Vern	0001	MTC-00014266	Serafini, Francis H.	0001	MTC-00013785	Shawnm@wsp008010wss-inprise.com	0001	MTC-00016625
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Scott II, Larry	0001	MTC-00018995	Sesnovich, B.A.	0002	MTC-00013480	shdwflen@hotmail.com	0001	MTC-00011114
Scott, Alvin	0005	MTC-00027210	Seisock, Kevin A.	0001	MTC-00017661	Shea, Andrew	0001	MTC-00016463
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Stoewe, Walter	0001	MTC-00006439	Stromberg, Dan	0001	MTC-00003882	Suttell, Frank	0001	MTC-00018762
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Uriarte, Vincent	0001	MTC-00031594	Varborough, Joe	0002	MTC-00014401	VJCapec4@ cs.com	0001	MTC-00007937
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5. Express a View of the Revised Proposed Final Judgment and Offer More Substantial Analysis

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Schwegler, John	0003	MTC-00015641
Searcy, Mike	0006	MTC-00028905

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Federal Register

**Monday,
March 18, 2002**

Part II

Department of Justice

Antitrust Division

**United States v. Microsoft Corporation;
Notices**

DEPARTMENT OF JUSTICE

Antitrust Division

United States v. Microsoft Corporation; Notice of Availability of Public Comments; Memorandum of the United States in Support of Entry of Proposed Final Judgment; Response of the United States to Public Comments on the Revised Proposed Final Judgment; Stipulation and Second Revised Proposed Final Judgment; and United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment

In *United States v. Microsoft Corp.*, Civil Action No. 98–1232, pending in the United States District Court for the District of Columbia, the United States hereby publishes: (1) Memorandum of the United States in Support of Entry of Proposed Final Judgment; (2) Response of the United States to Public Comments on the Revised Proposed Final Judgment; (3) Stipulation and Second Revised Proposed Final Judgment; and (4) United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment.

The United States is concurrently publishing in the **Federal Register** a complete list of the names of all individuals or entities submitting public comments; the number of pages of each comment; a unique tracking number assigned to each comment so that each comment may be located on the Department of Justice's website; and an index to the comments organized by six categories based primarily on the level of detail of the comment.

In addition to the publication in the **Federal Register** of the materials published herein, electronic copies of all comments are available on the Department of Justice's website at www.usdoj.gov/atr/cases/ms-comments.htm. Interested persons may also request a copy of the one or more CD-ROMs containing the full text of the comments by contacting the Department of Justice in Washington, DC at Antitrust Documents Group, 325 7th Street NW., Ste. 215 North, Washington, DC 20530, Telephone: (202) 514–2481, Fax: (202) 514–3763. The United States will provide free of charge one copy of this CD-ROM or set of CD-ROMs to each individual person and five copies to each library or other institution that requests it. The United States will provide, at cost, additional copies above these limits to individuals or institutions upon request. The United States has filed the comments on CD-

ROM with the Clerk of the United States District Court for the District of Columbia.

Memorandum in Support of Entry of Proposed Final Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Memorandum of the United States in Support of Entry of the Proposed Final Judgment.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002; Tunney Act Hearing.

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February 27, 2002.

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In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant;
 Memorandum of the United States in Support of Entry of the Proposed Final Judgment.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002, Tunney Act Hearing.

The proposed final judgment, as revised and modified, represents the culmination of six years of investigation, litigation, appeals, and negotiation. It is a comprehensive remedy that puts into place meaningful, effective, and enforceable restrictions on Microsoft and, critically, comports with

both the legal standards for relief in an antitrust case and the decision by the Court of Appeals in this case. Just as important, it provides relief effective *now*. Failure to enter the proposed final judgment would mean that Microsoft's anticompetitive practices likely would continue unabated for several more years, an eternity in this ever-changing market. Accordingly, in the United States' best judgment, entry of the proposed final judgment is in the public interest.

Background

1. On May 18, 1998, the United States filed a civil complaint alleging that Microsoft had engaged in anticompetitive conduct in violation of Sections 1 and 2 of the Sherman Act, 15 U.S.C. 1, 2. At Microsoft's request, the case was consolidated with a similar action brought by twenty¹ states and the District of Columbia.² The United States and the States jointly presented the case in a 78-day bench trial that began on October 19, 1998, and ended on June 24, 1999. The court heard testimony from 26 witnesses and admitted depositions of 79 other witnesses and 2733 exhibits. On November 5, 1999, the court entered 412 findings of fact. *United States v. Microsoft Corp.*, 84 F. Supp. 2d 9 (D.D.C. 1999) ("Findings of Fact"). On April 3, 2000, after the parties attempted unsuccessfully to settle the suit through months-long mediation before Judge Richard Posner,³ the district court entered its conclusions of law. 87 F. Supp. 2d 30 (D.D.C. 2000) ("Conclusions of Law"). On June 7, 2000, after further proceedings on remedy, the district court entered its final judgment. 97 F. Supp. 2d 59 (D.D.C. 2000) ("Initial Final Judgment" (IFJ)).

Plaintiffs never contended that Microsoft unlawfully obtained its monopoly in Intel-compatible personal computer (PC) operating systems. Plaintiffs alleged, and the district court ruled, that Microsoft successfully had engaged in anticompetitive acts to protect and maintain that monopoly, in violation of Section 2 of the Sherman Act. *Conclusions of Law* at 37–44. The district court also ruled that Microsoft had attempted to monopolize the Internet Web browser market, in violation of Section 2, and had tied its Web browser, Internet Explorer (IE), to its Windows operating system, in

violation of Section 1. *Id.* at 45–51. The district court rejected plaintiffs' claim that Microsoft's exclusive dealing contracts violated Section 1 of the Sherman Act. *Id.* at 51–54. To remedy the violations, the court ordered Microsoft to break up into separate operating system and applications businesses. Initial Final Judgment, 97 F. Supp. 2d at 64–65. The Initial Final Judgment also ordered transitional conduct restrictions until the structural relief became effective. *Id.* at 66–69.

Microsoft filed notices of appeal,⁴ and the Court of Appeals, sua sponte, ordered that any proceedings before it be heard en banc. Order, No. 00–5212 (D.C. Cir., June 13, 2000). The district court certified the case for direct appeal to the Supreme Court pursuant to the Expediting Act of 1903, as amended, 15 U.S.C. 29(b), and stayed its judgment pending completion of the appellate process. Order (June 20, 2000). The Supreme Court declined to accept the appeal and remanded the case to the Court of Appeals. *Microsoft Corp. v. United States*, 530 U.S. 1301 (2000).

2. After extensive briefing and two days of oral argument, the en banc Court of Appeals issued a unanimous and comprehensive decision affirming in part, reversing in part, and remanding in part for proceedings before a different district judge. *United States v. Microsoft Corp.*, 253 F.3d 34 (D.C. Cir. 2001) (en banc) (per curiam) ("Microsoft").

a. The Court of Appeals affirmed the district court's ruling that Microsoft maintained its operating system monopoly, in violation of Section 2 of the Sherman Act, by engaging in specific acts that impeded the emergence of two nascent "middleware" threats to that monopoly. *Id.* at 50–80.⁵ "Middleware" is platform software that runs on top of an operating system but simultaneously exposes its own application programming interfaces (APIs) so that applications can run on the middleware itself. *Id.* at 53; *Findings of Fact*, ¶ 28. An application written to rely exclusively on a middleware program's APIs could run on all operating systems on which that middleware runs (i.e., would be "cross-platform"). The Court of Appeals found that middleware posed a potential threat to Microsoft's operating system monopoly because if enough applications developers (known as

independent software vendors (ISVs)) wrote enough applications for widely used middleware, computer users no longer would be reluctant to choose a non-Windows operating system for fear that it would run an insufficient array of applications. *Microsoft*, 253 F.3d at 53. Over time, this widely used middleware might have the potential to erode the "applications barrier to entry" that protected Microsoft's Windows monopoly.

Microsoft's anticompetitive acts centered on two particular middleware threats: Netscape's Web browser (Navigator), and Sun Microsystems's Java technologies. Microsoft set out to ensure that its own Web browser, IE, gained dominant usage so that ISVs would continue to focus their efforts on the Windows platform rather than the Navigator platform. Microsoft took steps to constrict Netscape's access to the distribution channels that led most efficiently to browser usage: pre-installation by computer manufacturers (known as original equipment manufacturers (OEMs)), distribution by Internet access providers (IAPs), and the ISVs themselves. Through restrictions placed in its Windows licenses to OEMs, exclusive deals with IAPs and ISVs, and a combination of inducements to—and threats of retaliation against—other third-parties, Microsoft sought to impede the emergence of middleware as a potential threat to its operating system monopoly. *Id.* at 58–74.

Java technologies posed a middleware threat to Microsoft by enabling developers to write programs that could be ported to different operating systems with relative ease. In May 1995, Netscape announced that it would include a Sun-compliant Windows Java Virtual Machine (JVM), a key component of Java technologies, with every copy of Navigator, thereby creating the possibility that Sun's Java implementation would achieve the necessary ubiquity on Windows to pose a threat to the applications barrier to entry. *Id.* at 74. Thus, by limiting the usage of Navigator, Microsoft simultaneously would limit the distribution of Java. Microsoft, however, took additional steps directed specifically to interfere with the development, distribution, and use of cross-platform Java. Those steps included: (1) pressuring third parties not to support cross-platform Java (*id.* at 75); (2) seeking to extinguish the Java threat through technological means that maximized the difficulty with which applications written in Java could be ported from Windows to other platforms, and vice versa (*id.* at 74–75); and (3) other anticompetitive steps to

¹ One State later withdrew, and another settled in July 2001.

² On February 1, 2002, this Court de-consolidated the cases. Order at 3 (Feb. 1, 2002).

³ At the time, Judge Posner was Chief Judge of the United States Court of Appeals for the Seventh Circuit.

⁴ Plaintiffs did not cross-appeal the dismissal of their Section 1 claim alleging exclusive dealing.

⁵ The Court of Appeals also rejected Microsoft's procedural challenges to the trial court proceedings, finding the district court's actions "comfortably within the bounds of its broad discretion to conduct trials as it sees fit." *Microsoft*, 253 F.3d at 98, 100–01.

discourage developers from creating Java applications compatible with non-Microsoft JVMs (*id.* at 75–78).

In affirming liability for monopoly maintenance, however, the Court of Appeals upheld 12 of the 20 district court findings that particular acts constituted bases for violations of Section 2. *See id.* at 59–78. In particular, the court rejected the findings that Microsoft had violated Section 2 by prohibiting OEMs from “automatically launching a substitute user interface upon completion of the boot process” (*id.* at 63); overriding the user’s choice of browser in certain circumstances (*id.* at 67); giving away its Internet Explorer browser to IAPs and ISVs (*id.* at 67–68, 71–72); offering IAPs a bounty for each customer the IAP signs up for service using the IE browser (*id.* at 67–68); developing and giving away the Internet Explorer Access Kit (IEAK) (*id.* at 68); entering into exclusive agreements with Internet Content Providers (ICPs) (*id.* at 71); and creating a JVM that runs faster on Windows but lacks the cross-platform attributes that Sun’s (hence Navigator’s) JVM possesses (*id.* at 74–75). In addition, and importantly, the Court of Appeals expressly rejected the district court’s conclusion that, “apart from Microsoft’s specific acts, Microsoft was liable under § 2 based upon its general ‘course of conduct.’” *Id.* at 78. The court found that the district court had failed to “point to any series of acts, each of which harms competition only slightly but the cumulative effect of which is significant enough to form an independent basis for liability.” *Id.*

b. The Court of Appeals also reversed the district court’s determination that Microsoft had attempted to monopolize the Web browser market in violation of Section 2. *Id.* at 80–84. The court found that plaintiffs had failed to define and prove a market for Web browsers, a necessary element of the claim. *Id.* at 81–82.

c. The Court of Appeals vacated the district court’s judgment on the Section 1 tying claim as well, and remanded that claim to the district court for reconsideration under the rule of reason. *Id.* at 84–97. In so holding, the Court of Appeals held that the market for platform software presented unique issues under tying law. The “nature of the platform software market affirmatively suggests that per se rules might stunt valuable innovation” (1) because “the separate-products test is a poor proxy for net efficiency from newly integrated products; and (2) “because of the pervasively innovative character of platform software markets, tying in such markets may produce efficiencies that courts have not previously encountered

and thus the Supreme Court had not factored into the per se rule as originally conceived.” *Id.* at 92–93. The court directed that on remand, plaintiffs would be limited to proving that the anticompetitive effects from tying outweigh the benefits in the *tying* product market, not just that those effects outweigh the benefits overall. *Id.* at 95. In addition, plaintiffs would be “precluded from arguing any theory of harm that depends on a precise definition of browsers or barriers to entry . . . other than what may be implicit in Microsoft’s tying arrangement.” *Id.*

d. In light of its determination that it had “drastically” (*id.* at 105, 107) altered the district court’s conclusions on liability, and its finding that an evidentiary hearing on remedy was necessary prior to the district court’s imposing a remedy (*id.* at 101–103), the Court of Appeals vacated the final judgment and remanded the case to the district court for further proceedings. *Id.* at 107. The court also offered guidance “to advance the ultimate resolution of this important controversy.” *Id.* at 105. Though recognizing that, “[a]s a general matter, a district court is afforded broad discretion to enter that relief it calculates will best remedy the conduct it has found to be unlawful,” *id.*, the Court of Appeals directed this Court to “reconsider whether the use of the structural remedy of divestiture is appropriate with respect to Microsoft, which argues that it is a unitary company.” *Id.*

Critically, the Court of Appeals admonished the district court on remand to bear in mind the role of causation when fashioning relief, directing this Court to “consider whether plaintiffs have established a sufficient causal connection between Microsoft’s anticompetitive conduct and its dominant position in the [operating system] market.” *Id.* at 106. Absent “clear[]” indication of a “*significant causal connection* between the conduct and creation or maintenance of the market power,” Microsoft’s unlawful behavior “should be remedied by ‘an injunction against continuation of that conduct.’” *Id.* at 106 (quoting 3 Phillip E. Areeda & Herbert Hovenkamp, *Antitrust Law* ¶ 650a, at 67 (rev. ed. 1996) (“*Antitrust Law*”)) (emphasis added by Court of Appeals). The court emphasized that it had “found a causal connection between Microsoft’s exclusionary conduct and its continuing position in the operating systems market only through inference,” *id.* at 106–07, but that even the district court “expressly did *not* adopt the position that Microsoft would have lost its

position in the [operating system] market but for its anticompetitive behavior.” *Id.* at 107 (quoting *Findings of Fact*, ¶ 411) (emphasis added). The court concluded that the remedy should be “tailored to fit the wrong creating the occasion for the remedy.” *Id.* at 107.

e. Finally, the Court of Appeals concluded that the district judge’s contacts with the press violated the Code of Conduct for United States Judges and warranted disqualification under 28 U.S.C. 455(a). *Id.* at 107–118. The court vacated the remedy on the additional basis that the district judge’s misconduct infected the remedial phase. *Id.* at 117.

3. After the Court of Appeals rejected Microsoft’s petition for rehearing, Microsoft filed a petition for a writ of certiorari based on the Court of Appeals’ failure to vacate the *Findings of Fact* and *Conclusions of Law*—and not just the remedy—in light of the district judge’s misconduct. Petition for a Writ of Certiorari, No. 01–236 (Aug. 7, 2001) (“Cert. Petition”). Although Microsoft’s petition was limited to the issue of judicial misconduct, it promised a future petition on several issues relating to liability when the case becomes final—after the remand to the district court and another appeal to the D.C. Circuit. *Id.* at 15. On October 9, 2001, the Supreme Court denied Microsoft’s petition. *Microsoft Corp. v. United States*, 122 S. Ct. 350 (2001).

Meanwhile, on the same day it filed its petition for certiorari, Microsoft moved the Court of Appeals to stay its mandate pending disposition of the—petition by the Supreme Court. The Court of Appeals denied Microsoft’s motion, *United States v. Microsoft Corp.*, 2001 WL 931170 (D.C. Cir. Aug. 17, 2001) (en banc) (per curiam), and issued its mandate on August 24, 2001. That same day, a random selection assigned the case to this Court.

4. On September 6, 2001, plaintiffs advised Microsoft that they did not intend to pursue the Section 1 tying claim on remand, and that they did not intend to pursue on remand the restructuring of Microsoft into two separate companies. As explained to the Court in the Joint Status Report filed on September 20, 2001, Plaintiffs’ goal was to achieve the expeditious imposition of relief that would effectively remedy Microsoft’s illegal conduct. Joint Status Report at 21 (Sept. 20, 2001).

5. On September 28, 2001, this Court ordered the parties to “concentrate all of their resources” on a new round of intense settlement negotiations and probable mediation. Order at 2–3 (Sept. 28, 2001). The Court emphasized the importance of these efforts in light of

the passage of time—more than six years since plaintiffs' claims arose and more than four years of litigation, *id.* at 2. The Court expressly directed plaintiffs to "determine which portions of the former judgment remain appropriate in light of the appellate court's ruling and which portions are unsupported following the appellate court's narrowing of liability." Tr. 9/28/01 at 8. The Court also adopted a fast-track discovery and evidentiary hearing schedule in case the parties failed to settle.⁶

On November 2, 2001, following five weeks of intensive negotiation and mediation as ordered by the Court, the United States and Microsoft agreed on terms of a proposed final judgment. Stipulation at 1 (Nov. 2, 2001). Further negotiations with several of the plaintiff States resulted in submission on November 6, 2001, by the United States, the Settling States,⁷ and Microsoft of the Revised Proposed Final Judgment (RPFJ). Pursuant to the requirements of Section 2 of the Antitrust Procedures and Penalties Act ("Tunney Act"), 15 U.S.C. 16(b)–(h), the United States filed its Competitive Impact Statement (CIS) on November 15, 2001, and published the RPFJ, CIS, and description of the procedures for submitting public comments on the proposed decree in the *Federal Register* on November 28, 2001. 66 FR 59,452 (2001). The public comment period closed on January 28, 2002—with more than 30,000 comments submitted—and the United States' response to those comments is being filed concurrently with this Motion and supporting Memorandum. Under the Tunney Act, this Court must now determine whether the RPFJ is in the "public interest." 15 U.S.C. 16(e).

6. On January 30, 2002, the Court ordered the parties to address "whether, in response to the comments received by the Department of Justice in accordance with 15 U.S.C. 16(b), the United States and Microsoft are considering any modifications of the Proposed Final Judgment." Order at 1 (Jan. 30, 2002). Responding in a Joint Status Report filed on February 7, 2002, the parties stated that they were considering making modifications and would submit any proposed modifications to the Court on or before

February 27, 2002. Joint Status Report at 7 (Feb. 7, 2002). Simultaneously with this Memorandum, the parties have filed a Second Revised Proposed Final Judgment (SRPFJ), which includes modifications to which the United States, Microsoft, and the Settling States have agreed.⁸ This Memorandum is couched in terms of, and generally refers to, the proposed decree before modification (i.e., the RPFJ), addressing the modifications of the SRPFJ only as required. However, the decree the Court should enter is the *modified* version of the RPFJ—that is, the SRPFJ.

Discussion

I. The Tunney Act Governs the Court's Disposition of the Revised Proposed Final Judgment

By its express terms, the Tunney Act applies to "[a]ny proposal for a consent judgment submitted by the United States for entry in any civil proceeding brought by or on behalf of the United States under the antitrust laws," 15 U.S.C. 16(b) (emphasis added), without regard to when the United States submits it. Moreover, the Court is required to make its Tunney Act public interest determination "[b]efore entering any consent judgment proposed by the United States under this section." *Id.* § 16(e) (emphasis added). The Revised Proposed Final Judgment on its face is a proposal for a consent judgment submitted by the United States for entry in a civil proceeding brought by the United States under the antitrust laws. By the plain and unambiguous statutory language, the Tunney Act applies and governs the Court's consideration of the RPFJ.

The Tunney Act applies even though the parties proposed the RPFJ after trial and after the Court of Appeals affirmed Microsoft's liability for monopoly maintenance. These circumstances⁹ have led some to suggest, see AAI Tunney Act Comments, at 4–9 (MTC #

0030600); ProComp's Comments to the Proposed Final Judgment, at 1–2 (MTC # 0030608) ("ProComp Comments"); Memorandum of Points and Authorities in Support of the California Plaintiffs' Motion to Intervene at 18–21 (Jan. 23, 2002)) ("Cal. Plaintiffs' Br."), that the Tunney Act does not apply to some proposals for consent judgments submitted by the United States for entry in a civil proceeding brought by the United States under the antitrust laws, including the RPFJ, because of the stage at which they are proposed. It has been variously suggested that the Act does not apply to proposals that arise after the taking of testimony begins (*id.* at 10, 18–19 n.9); after litigation to judgment (*id.* at 11, 18), apparently whether or not that judgment is vacated on appeal; and after litigation through judgment and appeal (*id.* at 18), again apparently without regard to the result on appeal.

Because, then and now, most consent judgments in government antitrust cases are entered before trial, Congress undoubtedly focused on pre-trial consent judgments when it enacted the Tunney Act. But Congress knew that consent judgments could be proposed at later stages, *see* pages 15–16 below, and it did not exempt them from the Tunney Act. Even if Congress had failed to foresee later-arising proposals, in the face of an "unambiguous statutory text [such a failure] is irrelevant," *Pennsylvania Department of Corrections v. Yeskey*, 524 U.S. 206, 212 (1998), because application of an unambiguous statute "in situations not expressly anticipated by Congress" merely shows the statute's breadth. *Id.* (citation and internal quotation marks omitted).

The plain meaning of "[a]ny proposal for a consent judgment" is sufficient to support the conclusion that the Tunney Act applies here. But if one wants more support for reading "any" to mean "any," that support is readily at hand. First, nothing in the language of the Tunney Act suggests that the Act reaches only proposals for consent judgments in government civil antitrust cases that are submitted at some appropriate time.¹⁰ And the context of the Tunney Act suggests a broad reading

⁶ Indeed, the evidentiary hearing in *New York v. Microsoft Corp.*, No. 98–CV–1233 (CKK) (D.D.C.), between the Non-Settling States and Microsoft is scheduled to begin on March 11, 2002. (Order at 2 (Oct. 2, 2001)).

⁷ New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina, and Wisconsin (the "Settling States")—each a party to *New York v. Microsoft Corp.*, No. 98–CV–1233 (CKK) (D.D.C.)—have signed the Revised Proposed Final Judgment.

⁸ The United States also filed, simultaneously with this Memorandum, a Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment. As explained briefly below, *see* Section II.G, page 34, the SRPFJ is a logical outgrowth of the RPFJ, its incremental modifications responding to the public comments, and the overall result further advances the public interest.

⁹ The United States has never before initiated a Tunney Act proceeding so late in a lawsuit although the settlement in the AT&T case came after the trial court had "already heard what probably amounts to well over ninety percent of the parties' evidence." *United States v. AT&T*, 552 F. Supp. 131, 152 (D.D.C. 1982), *aff'd mem. sub. nom. Maryland v. United States*, 460 U.S. 1001 (1983). The AT&T court followed Tunney Act procedures without deciding that the Tunney Act applied to what the parties characterized as the modification of a consent decree in one case and the dismissal of a different case. *See id.* at 144–45.

¹⁰ It has been suggested that the Tunney Act provision permitting a court to consider, as part of its public interest determination, "the public benefit, if any, to be derived from a determination of the issues at trial," 15 U.S.C. 16(e)(2), limits the reach of the Act to pre-trial settlements. *See* Cal. Plaintiffs' Br. at 18. But that subsection demonstrates only that a consent decree may be proposed prior to trial, not that the Act is limited to pre-trial proposals. Indeed, in this case, the alternative to entry of the RPFJ likely would be trial of outstanding remedy issues. Pursuant to the statute, the Court may properly consider "the public benefit, if any" of requiring determination of those issues at trial.

of the statute's coverage—at the very least, a reading not limited to consent judgments before testimony is taken.¹¹ The term “Tunney Act” refers to Sections 5(b)–(h) of the Clayton Act. Section 5(a), originally enacted in 1914 as Section 5, gives prima facie evidence effect to certain consent decrees, subject to the proviso that the section does not give that effect to “consent judgments or decrees entered before any testimony has been taken.” 15 U.S.C. § 16(a). If Congress in 1914 had understood the words “consent judgments or decrees” to refer only to ones entered before any testimony had been taken, there would have been no need to draw the distinction, and the proviso would have been surplusage.¹² See *South Dakota v. Yankton Sioux Tribe*, 522 U.S. 329, 347 (1998) (“the Court avoids interpreting statutes in a way that ‘renders some

words altogether redundant”’) (quoting *Gustafson v. Alloyd Co.*, 513 U.S. 561, 574 (1995)). Had Congress used the term “consent judgment” in Section 5(b) of the Clayton Act to mean something different than its meaning in Section 5(a), it surely would have said so. See *Commissioner v. Lundy*, 516 U.S. 235, 250 (1996) (“the normal rule of statutory construction [is] that identical words used in different parts of the same act are intended to have the same meaning”) (quoting *Sullivan v. Stroop*, 496 U.S. 478, 484 (1990), and *Sorenson v. Secretary of Treasury*, 475 U.S. 851, 860 (1986) (internal quotation marks omitted)).

Second, Congress clearly was aware that consent judgments could arise relatively late in the course of an antitrust case. Not only were there examples ready at hand involving well-known antitrust cases, see, e.g., *Fifth & Walnut, Inc. v. Loew's Inc.*, 176 F.2d 587, 592–93 (2d Cir. 1949) (consent decrees with some defendants entered on remand, after Supreme Court affirmed liability in part and reversed in part in *United States v. Paramount Pictures, Inc.*, 334 U.S. 131 (1948)),¹³ but the legislative history contained prominent references to the possibility. Representative Hutchinson, then the ranking minority member of the House Judiciary Committee and of its Monopolies and Commercial Law subcommittee, inserted into the hearing record a statement plainly recognizing that circumstances arising during prosecution of a case might make settlement seem appropriate.¹⁴ And Thomas Kauper, then Assistant Attorney General-Antitrust Division,

specifically noted in his testimony that “a consent decree . . . may come after trial.” The Antitrust Procedures & Penalties Act: Hearings on S. 782 & S. 1088 Before the Subcomm. on Antitrust & Monopoly of the Senate Committee on the Judiciary, 93d Cong. 117 (1973) (“Senate Hearings”) (testimony of Thomas E. Kauper).

Finally, a reading of the statutory language that precludes its application at this stage would lead to anomalous results. Nothing plausibly explains why Congress would want a court to enter consent judgments in the later stages of government civil antitrust cases without following Tunney Act procedures—publication of the decree and CIS, a public comment period, and so forth. Nor is it plausible that Congress intended, sub silentio, to prohibit courts from entering consent judgments at certain stages of the litigation. Courts have long entered consent judgments reached after the taking of evidence, after determinations of liability, and even after affirmation of liability by the Supreme Court, as the *Paramount Pictures* history just cited demonstrates. Moreover, the Supreme Court has expressly acknowledged the authority of the Attorney General to settle cases at any stage. See *Cascade Natural Gas Corp. v. El Paso Natural Gas Co.*, 386 U.S. 129, 136 (1967) (Court does “not question the authority of the Attorney General to settle suits after, as well as before, they reach here”).

We do not, of course, suggest that this Court approach its public interest determination in this proceeding as if the RPFJ had been filed simultaneously with the complaint. The trial record, *Findings of Fact, Conclusions of Law*, and appellate decisions in this case all exist, and the Tunney Act does not require the Court to ignore them. But as we discuss below, see pages 39–42, the history of this case does not change the nature of the Court's public interest determination; it changes only the circumstances in and to which that standard is applied.

II. The United States Has Complied With All Tunney Act Procedural Prerequisites to the Court's Public Interest Determination

With the filing today of the public comments and the government's responses, the United States has completed all of the steps required of it before the Court enters a proposed consent judgment under the Tunney Act, 15 U.S.C. 16(b)–(d), except for the publication of those comments and responses. We expect to publish as required, in the manner described below in Section II.F, and we will promptly

¹¹ The United States has consistently maintained that Tunney Act procedures are not required with respect to judgments addressing only claims for civil penalties under the antitrust laws. The antitrust laws do not provide civil penalties for violation of their substantive, competition-regulating, provisions. There are civil penalties under the “antitrust laws” as defined in the Clayton Act, see 15 U.S.C. 12(a) (defining “antitrust laws”), only for failure to comply with provisions relating to premerger notification and waiting periods, *id.* § 18a(g), and for violation of certain orders issued by certain federal agencies (not including the Department of Justice), *id.* 21(f). Courts in this district have consistently entered agreed upon settlements for civil penalties under 15 U.S.C. 18a(g) without employing Tunney Act procedures; each such entered judgment states that its entry is in the public interest. See, e.g., *United States v. Input/Output, Inc.*, 1999–1 Trade Cas. (CCH) ¶ 72,528 (D.D.C. 1999); *United States v. Blackstone Capital Partners II Merchant Banking Fund*, 1999–1 Trade Cas. (CCH) ¶ 72,484 (D.D.C. 1999); *United States v. Loewen Group Inc.*, 1998–1 Trade Cas. (CCH) ¶ 72,151 (D.D.C. 1998); *United States v. Mahle GmbH*, 1997–2 Trade Cas. (CCH) ¶ 71,868 (D.D.C. 1997); *United States v. Figgie Int'l Inc.*, 1997–1 Trade Cas. (CCH) ¶ 71,766 (D.D.C. 1997); *United States v. Foodmaker, Inc.*, 1996–2 Trade Cas. (CCH) ¶ 71,555 (D.D.C. 1996); *United States v. Titan Wheel Int'l, Inc.*, 1996–1 Trade Cas. (CCH) ¶ 71,406 (D.D.C. 1996); *United States v. Automatic Data Processing, Inc.*, 1996–1 Trade Cas. (CCH) ¶ 71,361 (D.D.C. 1996); *United States v. Trump*, 1988–1 Trade Cas. (CCH) ¶ 67,968 (D.D.C. 1988). In each case, the United States noted the issue in a motion for entry of judgment, explaining to the court that it believed Tunney Act procedures were not required.

¹² As enacted in 1914, the prima facie evidence provision made even clearer congressional understanding that there could be consent judgments or decrees entered after testimony had been taken. The text included this additional proviso, rendered superfluous by the passage of time: *Provided further*, This section shall not apply to consent judgments or decrees rendered in criminal proceedings or suits in equity, now pending, in which the taking of testimony has been commenced but has not been concluded, provided such judgments or decrees are rendered before any further testimony is taken.

Clayton Act, ch. 323, § 5, 38 Stat. 730, 731 (1914). This language not only clearly contemplates consent judgments or decrees entered after some testimony has been taken, but also gives prima facie evidence effect to some of them.

¹³ See also *Utah Pub. Serv. Comm'n v. El Paso Natural Gas Co.*, 395 S. 464, 467–68 (1969) (Supreme Court refers to a decree it had rejected (for failure to comply with its mandate) as a “consent decree” even though it had been agreed to following a trial on the merits and a Supreme Court determination of liability).

¹⁴ “[S]uppose that during the prosecution of a case against an oil company the government decided to settle for less relief than it could win on the merits because of the adverse impact full relief might have on a recently intervening energy crisis.” Consent Decree Bills: Hearings on H.R. 9203, H.R. 9947, and S. 782 Before the Subcomm. on Monopolies & Commercial Law of the House Comm. on the Judiciary, 93rd Cong. 41 (1973) (“House Hearings”) (statement of Hon. Edward Hutchinson).

Similarly, Miles Kirkpatrick, who had recently stepped down as chairman of the FTC, testified at the same hearings about circumstances under which the government might file a proposed consent decree “with relief significantly different from that originally claimed.” These circumstances included “the post complaint realization by the Antitrust Division that there are certain aspects of its case that do not have the strengths that were initially believed to be present: *that realization could come . . . after the partial trial of the case itself.*” *Id.* at 145 (statement of Miles W. Kirkpatrick) (emphasis added.)

notify the Court when we have done so. The United States will then have complied completely with the requirements of the Act.¹⁵

A. Summary Of Compliance

On November 6, 2001, the United States (together with the Settling States and Microsoft) submitted to the Court the Revised Proposed Final Judgment. The United States filed its Competitive Impact Statement with the Court on November 15, 2001, and published the RPFJ and CIS in the **Federal Register** on November 28, 2001 (66 FR 59,452), as required by 15 U.S.C. 16(b);¹⁶ *see also* Order at 2–3 (Nov. 8, 2001) (“Nov. 8 Order”). The CIS included each of the six required recitals, *see* 15 U.S.C. 16(b)(1)–(6),¹⁷ as well as other material. Copies of the RPFJ and CIS were made available to the public at the Court’s website.¹⁸ The United States also made them available at the Department of Justice website. Because there were no “materials and documents which the United States considered determinative

in formulating” the proposed judgment (“determinative documents”), 15 U.S.C. 16(b), the United States was not required to make copies of such documents available at the Court.¹⁹ The United States furnished copies of the CIS to those who requested them.²⁰

As required by 15 U.S.C. 16(c) and the Court’s Order of November 8, 2001, the United States published in the *Washington Post* (November 16–22, 2001), the *San Jose Mercury News* (November 17–23, 2001), and the *New York Times* (November 17–23, 2001) a notice complying with the requirements of that statutory provision and the Order.²¹

On November 28, 2001, the United States published procedures for submitting comments on the RPFJ. 66 FR 59,452 (2001). The 60-day public comment period (*see* 15 U.S.C. 16(d)), began the same day and ended on January 28, 2002.²² During that period, the United States received over 30,000 public comments. *See* Joint Status Report 3–4 (Feb. 7, 2002). The United States is filing those comments and its response to them, *see* 15 U.S.C. 16(b),

(d),²³ simultaneously with the filing of this Memorandum. The United States believes that it will have completed all Tunney Act procedural requirements when it publishes the public comments and its response to these comments in the manner described below in Section II.F. The United States will notify the Court when publication occurs.

B. The United States Fully Complied With All Tunney Act Requirements Regarding the CIS

The CIS filed by the United States in this case fully satisfies all Tunney Act requirements. In enacting the Tunney Act, Congress sought, among other things, “to encourage additional comment and response by providing more adequate notice [concerning a proposed consent judgment] to the public,” S. Rep. No. 93–298, at 5 (1973) (“Senate Report”); H.R. Rep. No. 93–1463, at 7 (1974) (“House Report”), *reprinted in* 1974 U.S.C.C.A.N. 6535, 6538; the CIS is the primary means by which Congress sought to do so. Introducing his bill, Senator Tunney explained that the six items of information required in a CIS would “explain to the public[,] particularly those members of the public with a direct interest in the proceeding, the basic data about the decree to enable such persons to understand what is happening and make informed comments o[r] objections to the proposed decree during the 60-day period.” 119 Cong. Rec. 3452 (1973) (remarks of Sen. Tunney) (“Tunney Remarks”).²⁴ The purpose could be achieved, Senator Tunney suggested, without adding greatly to the government’s workload because the six prescribed items “do not require considerably more information than the complaint, answer and consent decree themselves would provide and, therefore, would not be burdensome requirements.” Senate Hearings at 3 (statement of Sen. Tunney) (“Tunney Statement”).

The CIS in this case succeeded beyond all expectations in achieving the

¹⁵ Although the United States has fully complied with each Tunney Act requirement, even substantial compliance that fulfills the purposes of the statute would suffice, for a court should “decline to read the . . .” statute as making strict technical compliance with the [Tunney Act] a condition to final entry of the decree.” *United States v. Bechtel Corp.*, 648 F.2d 660, 664 (9th Cir. 1981).

¹⁶ “Any proposal for a consent judgment submitted by the United States for entry in any civil proceeding brought by or on behalf of the United States under the antitrust laws shall be filed with the district court before which such proceeding is pending and published by the United States in the **Federal Register** at least 60 days prior to the effective date of such judgment.” 15 U.S.C. 16(b).

“Simultaneously with the filing of such proposal, unless otherwise instructed by the court, the United States shall file with the district court, publish in the **Federal Register**, and thereafter furnish to any person upon request, a competitive impact statement.” *Id.*

¹⁷ Section 16(b) requires that the CIS “recite”:

(1) The nature and purpose of the proceeding;
(2) A description of the practices or events giving rise to the alleged violation of the antitrust laws;
(3) An explanation of the proposal for a consent judgment, including an explanation of any unusual circumstances giving rise to such proposal or any provision contained therein, relief to be obtained thereby, and the anticipated effects on competition of such relief;

(4) The remedies available to potential private plaintiffs damaged by the alleged violation in the event that such proposal for the consent judgment is entered in such proceeding;

(5) A description of the procedures available for modification of such proposal; and

(6) A description and evaluation of alternatives to such proposal actually considered by the United States.

15 U.S.C. 16(b).

¹⁸ *See* 15 U.S.C. 16(b) (materials “shall also be made available to the public at the district court and in such other districts as the court may subsequently direct”). This Court did not direct that any materials be made available at any other district court.

¹⁹ *See supra* note 18.

²⁰ *See supra* note 16.

²¹ Section 16(c) provides:

The United States shall also cause to be published, commencing at least 60 days prior to the effective date of the judgment described in subsection (b) of this section, for 7 days over a period of 2 weeks in newspapers of general circulation of the district in which the case has been filed, in the District of Columbia, and in such other districts as the court may direct—

(i) A summary of the terms of the proposal for the consent judgment,

(ii) A summary of the competitive impact statement filed under subsection (b) of this section,

(iii) And a list of the materials and documents under subsection (b) of this section which the United States shall make available for purposes of meaningful public comment, and the place where such materials and documents are available for public inspection.

15 U.S.C. 16(c). The Court designated three newspapers, including one of general circulation in the District of Columbia. Nov. 8 Order at 2.

²² Section 16(d) provides:

During the 60-day period as specified in subsection (b) of this section, and such additional time as the United States may request and the court may grant, the United States shall receive and consider any written comments relating to the proposal for the consent judgment submitted under subsection (b) of this section. The Attorney General or his designee shall establish procedures to carry out the provisions of this subsection, but such 60-day time period shall not be shortened except by order of the district court upon a showing that (1) extraordinary circumstances require such shortening and (2) such shortening is not adverse to the public interest.

15 U.S.C. 16(d). The United States treated as Tunney Act comments various communications received between the first business day following submission of the initial Proposed Final Judgment to the Court and the beginning of the statutory comment period.

²³ “Any written comments relating to such proposal and any responses by the United States thereto, shall also be filed with such district court and published by the United States in the **Federal Register** within such sixty-day period.” 15 U.S.C. 16(b).

“At the close of the period during which such comments may be received, the United States shall file with the district court and cause to be published in the **Federal Register** a response to such comments.” 15 U.S.C. 16(d).

²⁴ Senator Tunney also noted that the need to file a CIS would help to focus the parties’ attention during settlement negotiations. Tunney Remarks, 119 Cong. Rec. at 3452.

congressional goal.²⁵ As noted above, over 30,000 public comments were submitted, a number apparently beyond the wildest imaginings of the Tunney Act's sponsor in 1973, see House Hearings at 45 (testimony of Sen. Tunney) (predicting that "in the typical case, you will have [no public comments], but perhaps you will have 10 to 15 in a highly controversial case"). Indeed, the number of comments received on the RPFJ exceed the number received in the *AT&T* case by more than an order of magnitude, see *United States v. AT&T*, 552 F. Supp. 131, 135 (D.D.C. 1982) ("over six hundred comments"), *aff'd mem. sub. nom. Maryland v. United States*, 460 U.S. 1001 (1983); 47 FR 21,214, 21,214–24 (1982) (listing name and address of each commentator on proposed *AT&T* decree, with length of comment in pages).²⁶

Although many of the comments received are unlikely to contribute new insights concerning the RPFJ,²⁷ approximately 2,900—a number nearly five times the total number of comments in *AT&T*—contain "a degree of detailed substance concerning the RPFJ." Joint Status Report at 4 (Feb. 7, 2002). Although the Court has only just received the full set of comments, the United States provided the Court with an advance installment of 47 of the most extensive comments on February 14, 2002. The Court therefore is aware already of substantial evidence that the public did not lack the raw material for formulating "informed comments o[r] objections to the proposed decree" (Tunney Remarks, 119 Cong. Rec. at 3452).

Having established that the CIS in this case richly fulfilled the statutory

purpose, we turn to whether its content met the formal requirements of the statute. In addressing that question, we proceed through the six recitals the statute specifies, and then address additional aspects of CIS content. As the statute requires, the CIS "recite[s]":

1. "The Nature and Purpose of the Proceeding"

Section I of the CIS, CIS at 2, describes the nature and purpose of the proceeding, as the statute requires. 15 U.S.C. 16(b)(1). We are aware of no suggestion that this description is inadequate or otherwise fails to satisfy the statutory requirement.

2. "A Description of The Practices Or Events Giving Rise to the Alleged Violation Of The Antitrust Laws"

Section III of the CIS, CIS at 5–17, describes the practices giving rise to Microsoft's antitrust violation.²⁸ We are aware of no suggestion that this recital is inadequate or otherwise fails to satisfy the statutory requirement.

3. "An Explanation of the Proposal for a Consent Judgment, Including An Explanation of Any Unusual Circumstances Giving Rise to Such Proposal or Any Provision Contained Therein, Relief To Be Obtained Thereby, and the Anticipated Effects on Competition of Such Relief"

Section IV of the CIS, CIS 17–60, the bulk of the document, explains the proposed consent judgment, provision by provision, in considerable detail. Subsection B, CIS 24–60, links the underlying theory of violation in the case ("[c]ompetition was injured in this case principally because Microsoft's illegal conduct maintained the applications barrier to entry . . . by thwarting the success of middleware that would have assisted competing operating systems"), *id.* at 24, to the primary remedial approach adopted ("the key to the proper remedy in this case is to end Microsoft's restrictions on potentially threatening middleware [and] prevent it from hampering similar nascent threats in the future" and thereby "restore the competitive conditions created by similar middleware threats"). *Id.* The remainder of the subsection explains how particular provisions contribute to this remedial strategy, and therefore to the anticipated competitive effect of the proposed judgment. See, e.g., *id.* at 33 (explaining role of required interface

disclosures in overall remedial strategy and remedial impact).

Although, as commentators point out, e.g., Comments of the Progress & Freedom Foundation on the Revised Proposed Final Judgment and the Competitive Impact Statement, 16–17 (MTC # 0030606) ("P&FF Comment"), the 40-plus-page analysis offered in the CIS is less elaborated and detailed than might be required by Executive Order for a cost/benefit analysis of a major executive branch regulatory analysis, that is irrelevant because the analysis plainly satisfies the requirements of the Tunney Act. The CIS meets the statutory requirement and provides "the basic data about the decree to enable [members of the public] to understand what is happening and make informed comments o[r] objections to the proposed decree." Tunney Remarks, 119 Cong. Rec. at 3452.²⁹ There has been no sign that any alleged inadequacy handicapped potential commentators. P&FF, for example, was able to reach its conclusion—with which we disagree—that the RPFJ is not an adequate remedy despite these alleged inadequacies of the CIS. The Court will have ample information to conclude that entry of the decree is in the public interest.³⁰

4. "The Remedies Available to Potential Private Plaintiffs Damaged by the Alleged Violation in the Event That Such Proposal for the Consent Judgment Is Entered in Such Proceeding"

Section 6 of the CIS, CIS at 63, identifies the remedies available to private plaintiffs, with concise reference to damage actions under the federal antitrust laws, which may provide some private plaintiffs with a remedy.³¹ The proposed judgment does not itself provide any remedy that can be invoked

²⁵ We attribute this success not only to the CIS itself, but also to the Internet's contribution to making the CIS, the RPFJ, the decisions of this Court and the Court of Appeals, and a wealth of other material readily available to the American public, far more available than mere publication in the *Federal Register* and distribution of paper copies by the United States and through this Court and other district courts would have accomplished. See ABA Section of Antitrust Law, Report to the Council of the Section of Antitrust Law Re: Proposed "Antitrust Procedures and Penalties Act," reprinted in Senate Hearings at 427,431 (citing "the minimal attention which the average citizen devotes to the daily contents of the *Federal Register*"). The United States posted the RPFJ and the CIS on the Department of Justice website; they also were (and continue to be) available to PACER account holders at the Court's website; and they therefore are instantly available at any hour of day or night to anyone in the world with an Internet connection.

²⁶ By contrast, the Department's 1994 consent decree with Microsoft generated only five public comments. See 59 FR 59,426, 59,427 (1994).

²⁷ As previously noted, Joint Status Report at 3 (Feb. 7, 2002), over 1,000 comments were unrelated to this case or the RPFJ, nearly 3,000 are form letters, and nearly 20,000 contain an overall view of the RPFJ but no particularized discussion of it.

²⁸ Considerably more detail can be found in the *Findings of Fact, Conclusions of Law*, and the Court of Appeals' opinion, all readily available on the Internet.

²⁹ No Executive Order governs the content of a CIS, and the Tunney Act nowhere refers to cost/benefit analysis. We are also unaware of any requirement that a court, before imposing a remedy in a case litigated to final judgment or before entering a consent judgment, either itself perform such an analysis or insist that the parties do so.

³⁰ For purposes of its public interest determination, the Court, of course, is not limited to the information in the CIS, but instead has available as well the trial record, the Court of Appeals' decision, the public comments, and the United States' response to public comments. And the Court can easily obtain additional information, whether by requesting it from the parties, or through the flexible procedures specified in the Tunney Act, see 15 U.S.C. 16(f).

³¹ The CIS does not address potential remedies available under state law or the laws of foreign countries. We do not believe that the Tunney Act plausibly can be read to require this. Indeed, requiring that the United States in effect provide legal advice regarding the laws of 50 states, let alone over a hundred foreign jurisdictions, would be unreasonably burdensome, take us far outside our area of expertise, and provide little or no benefit to anyone.

by potential private plaintiffs who may have been damaged by violations alleged in this case, and so the CIS does not refer to any such remedy. The description complies with the terms of the statute, and there is no ground for requiring more.

It has been suggested that the CIS should go into more details with respect to private remedies and, specifically,³² that it should address any impact the RPFJ might have on the collateral estoppel effect of the findings of fact and the conclusions of law in this case, and on the prima facie evidence effect of a final judgment under the Clayton Act, *see* 15 U.S.C. 16(a). But nothing in the language of the Tunney Act requires the United States to offer, in the CIS or elsewhere, its views about legal questions that may arise in subsequent litigation.³³ The Tunney Act does not direct the United States to discuss the effect of the proposed judgment on private litigation; rather, it requires only a recital of the remedies available to private plaintiffs. The evidentiary or collateral estoppel effect of determinations this Court makes is a question to be addressed by the courts in which future litigants might seek to use those determinations. *See AT&T*, 552 F. Supp. at 211 (declining to “enter any specific decision or finding regarding” applicability of prima facie evidence aspect of 16(a) because “the ultimate decision with respect to this issue must rest with the court in which such litigation may be brought”); *Parklane Hosiery Co. v. Shore*, 439 U.S. 322, 331 (1979) (granting trial courts broad discretion to determine whether offensive collateral estoppel should be applied in matters before them). It is not a question for this Court or for the United States to determine. The United States does not seek to inject itself into private litigation by making public statements in other forums, and its views with respect to matters contested in such cases carry no determinative legal effect.

5. “A Description of the Procedures Available for Modification of Such Proposal”

Section VII of the CIS, CIS at 63–65, notes that the United States may withdraw its consent to the RPFJ prior to its entry and informs the public of procedures for submitting written comments regarding the RPFJ. That describes the procedure available for modifying the proposal prior to entry of the judgment, as required. The section then describes, briefly, the procedure for modifying the judgment after entry. We are aware of no suggestion that this description is inadequate or otherwise fails to satisfy the statutory requirement.

6. “A Description and Evaluation of Alternatives To Such Proposal Actually Considered by the United States”

Section V of the CIS, CIS at 60–63, describes alternatives the United States considered and rejected,³⁴ and indicates the reasons why they were rejected. It explains why we viewed the RPFJ as a superior alternative to continued litigation. *See id.* at 60–61. It describes why, following remand, the United States decided not to continue to seek a break-up of Microsoft, a remedy that would have required further litigation and delay and would likely not have been achieved. *See id.* at 61; *see also* pages 63–65 below. The CIS explains the reasons for differences between the interim conduct provisions of the Initial Final Judgment (vacated by the Court of Appeals) and the provisions of the RPFJ. *See id.* at 61–62; *see also* pages 66–70 below. And it lists a number of other remedy proposals, the criteria used to evaluate them, and the results of that evaluation. *Id.* at 63.

To be sure, the description and the evaluations of alternatives presented are brief.³⁵ But they are consistent with Senator Tunney’s purpose of providing “basic data about the decree to enable [members of the public with a direct interest] to understand what is happening and make informed comments o[r] objections to the proposed decree,” Tunney Remarks, 119

Cong. Rec. at 3452, and with his understanding that the statutory requirements would not be burdensome. *See* Tunney Statement, Senate Hearings at 3. Indeed, the sheer volume and comprehensiveness of the comments received suggest that the level of detail was more than adequate to stimulate informed public comment about the proposed remedy and about the relative merits of alternative remedies.

A commentator contends, in separate litigation, that the CIS is inadequate because it “failed to explain adequately how alternative remedies (those not being pursued in the [R]PFJ) would have affected competition in the marketplace.” AAI, Complaint ¶ 19. *See also* P&FF Comment, at 15 (criticizing CIS for failing to evaluate likely impacts on competition of alternative remedies). The Tunney Act, however, does not require any explanation of how alternative remedies would have affected competition in the marketplace. That is no accident. The version of Senator Tunney’s bill reported out of the Senate Committee would indeed have required that CIS recitations include “the anticipated effects on competition of such alternatives.” Senate Report at 9 (proposed 15 U.S.C. 16(b)(6)). But on the Senate floor, Senator Hruska offered an amendment to strike that requirement, stating:

There is no reason . . . to require the staff of the Antitrust Division . . . to make a public prediction as to the competitive effects of various alternatives which it has considered. It is sufficient if the various alternatives are disclosed to the court and to the public.

119 Cong. Rec. 24,604 (1973).³⁶ Senator Tunney agreed with the amendment’s “basic intent,” and the Senate adopted it by voice vote. *Id.*

7. Including Information Not Required by the Tunney Act Cannot Result in a Noncompliant CIS

Several commentators contend that the CIS is inadequate because it contains material beyond that required by the statute and the additional material is incorrect or insufficient. That some commentators wish that the CIS contained more or different material, even though not required by statute, provides no basis for concluding that the CIS is deficient. Thus, Section VIII, CIS at 65–68, provides a brief discussion of the standards courts apply in determining whether entry of a proposed consent judgment is in the public interest.

³⁶ Senator Hruska explained that “[t]hese anticipated effects quite clearly can be speculated upon by the district court considering a proposed consent judgment or by other interested parties.” 119 Cong. Rec. 24,604 (1973).

³² This point was raised, for example, in a lawsuit filed by one commentator, the American Antitrust Institute, *American Antitrust Institute v. Microsoft Corp.*, No. 02–CV–0138 (CKK) (D.D.C., filed Jan. 24, 2002) (“AAI”), and in a Memorandum filed in this Court and attached to a filed comment, Comments of Relpromax Antitrust Inc., Ex. 11, at 3 (MTC # 00030631).

³³ The United States did, however, discuss related issues recently. *See* Memorandum of Plaintiff United States in Response to the California Plaintiffs’ Motion for Intervention, or in the Alternative, for Leave to File a Brief Amicus Curiae in the Tunney Act Settlement Proceedings Currently Pending in this Court, at 4–8 (Feb. 11, 2002).

³⁴ As the CIS makes clear, CIS at 63, it does not describe literally every remedial proposal considered, no matter how fleetingly, and rejected. The statute does not impose such a requirement, which would be unduly burdensome and serve no useful purpose. As Senator Tunney said, the CIS ought to provide “some of the alternatives that were considered by the Department.” Senate Hearings at 108 (remarks of Sen. Tunney) (emphasis added).

³⁵ The CIS does not document the evaluative process, as might be suitable in a technical report or an article prepared for publication in a scholarly journal of economics. Instead, the CIS reports the “result of evaluating.” Webster’s Third International Dictionary 786 (1981) (defining “evaluation”), together with evaluative criteria.

Intended to provide general information to the public, *cf.* pages 35–46 below (more substantial discussion of legal standard intended for the Court), Section VIII has been the target of several commentors. *E.g.*, Comments of Software & Information Industry Association on Proposed Final Judgment, at 11 (MTC # 0030614) (“SIIA Comments”) (contending that legal standard commentor finds in CIS is “simply the wrong standard of review for the remedy in *this* case”). The Court will determine the standard of review it will apply and, as discussed below, *see* pages 35–46, the appropriate standard of review corresponds to the standard expressed in the CIS. But because there is no requirement that the CIS discuss the standard of review at all, any alleged shortcomings of that discussion in the CIS are no basis for finding that the CIS fails to satisfy the statutory requirements.

Similarly, the CIS contains two sentences explaining that the United States is not filing any determinative documents in this case because there are none within the meaning of the statute. CIS at 68. One commentor has alleged, in a separate lawsuit, that the CIS is deficient because the disclosure in this discussion is inadequate, AAI Complaint ¶ 27, and in particular because that discussion does not include our “definition or interpretation” of the word “determinative,” *id.* ¶ 28. Because the CIS is not required to discuss determinative documents (and the statute does not require the United States to provide an interpretation or definition of the term “determinative”), this allegation provides no basis for concluding that the CIS fails to comply with the statute.

C. The United States Fully Complied With All Tunney Act Requirements Regarding Determinative Documents

The United States did not file any determinative documents with the Court, *see* 15 U.S.C. 16(b), did not otherwise make determinative documents available to the public, and did not list any determinative documents in the required newspaper notices, *see id.* § 16(c)(iii), for one simple reason: there are no such documents in this case. Moreover, although not required to do so, we stated as much in the CIS. *See* CIS at 68.

Commentors have nevertheless, and without any basis, questioned our compliance. One commentor, without further explanation, suggests we failed to comply with the statute because “no documents considered determinative in formulating the RPFJ throughout the

negotiation process were disclosed as required by 15 U.S.C. 16(b).” Relpromax Comment, Ex. 11, at 3. As noted above, another, in a separate lawsuit, challenged our failure to provide a definition of “determinative” in the CIS, implying that under the commentor’s preferred definition, there were in fact determinative documents. *See* Memorandum in Support of Motion for Preliminary Injunction and Expedited Hearing at 16–19 (Jan. 31, 2002), AAI.

There are no “determinative” documents in this proceeding. The Court of Appeals addressed the definition of “determinative documents” in a recent Tunney Act case. *See Mass. School of Law at Andover, Inc. v. United States*, 118 F.3d 776 (D.C. Cir. 1997) (“MSL”). The United States had argued that the statute referred to documents “that individually had a significant impact on the government’s formulation of relief—i.e., on its decision to propose or accept a particular settlement.” *Id.* at 784 (quoting brief of the United States). The court concluded that the statutory language “seems to point toward the government’s view . . . and confines § 16(b) at the most to documents that are either ‘smoking guns’ or the exculpatory opposite.” *Id.* The court added that “[t]he legislative history in fact supports the government’s still narrower reading.” *Id.* In this case, the United States did not consider *any* document to be a “smoking gun or its exculpatory opposite” with a significant impact on our formulation of our decision regarding the RPFJ, and so there were no determinative documents.³⁷

³⁷ In the separate lawsuit it filed, a commentor relies on the concept of determinative documents applied in *United States v. Central Contracting Co.*, 537 F. Supp. 571, 575 (E.D. Va. 1982), under which, even if documents are individually not determinative, they can be determinative “in the aggregate.” AAI Mem. at 17 n.10. We do not believe there are determinative documents in this case even under *Central Contracting*. But in any event, *Central Contracting*’s broad definition of determinative documents has not been followed by any Tunney Act court, has been squarely repudiated by one district court, *United States v. Alex. Brown & Sons*, 169 F.R.D. 532, 541 (S.D.N.Y. 1996) (“*Central Contracting*’s broad definition of ‘determinative documents’ may conflict with Congress’ intent to maintain the viability of consent decrees”) (cited with approval in MSL, 118 F.3d at 785), *aff’d sub nom. United States v. Bleznak*, 153 F.3d 16 (2d Cir. 1998), and cannot be reconciled with decisions of this Circuit and the Second Circuit. *See MSL*, 118 F.3d at 784; *Bleznak*, 153 F.3d at 20 (citing MSL and quoting “‘smoking gun’ or exculpatory opposite” with approval). *Central Contracting* is simply not good law in this regard.

D. The United States Fully Complied With All Tunney Act Requirements Regarding Publication of Summaries in Newspapers

As noted above, the United States published notices in three newspapers for the periods required by the Tunney Act and this Court’s Order of November 8, 2001. The notice (the text of which is attached as Appendix B) contained “a summary of the terms of the proposal for the consent judgment” as required by 16 U.S.C. 16(c)(i), and “a summary of the competitive impact statement” as required by 16 U.S.C. 16(c)(ii).³⁸ Although required to do so by neither statute nor Order, the notice also stated where copies of the complaint, the RPFJ, and the CIS could be viewed and obtained and where comments could be sent. Because there were no determinative documents, the notice did not list them. *See* 15 U.S.C. 16(c)(iii). The United States complied with the newspaper notice requirements of the Tunney Act, and no commentor has suggested otherwise.

E. The United States Has Fully Complied With the Tunney Act Requirement That It Respond to Public Comments

The Tunney Act requires that the United States respond to public comments and file its response with the Court “[a]t the close of the period during which such comments may be received.” 15 U.S.C. 16(d). The statutory language allows the United States “some additional time after the end of [the comment period] to prepare and file responses,” *United States v. Bechtel Corp.*, 648 F.2d 660, 664 (9th Cir. 1981), and this Court allowed 30 days. Nov. 8 Order at 3. The comment period closed on January 28, 2002, and we are filing our responses with the Court, concurrently with this Memorandum, on February 27, 2002, thereby complying with the requirement.

³⁸ The summary of the CIS included in the notice is brief, but sufficient to serve what we understand to be its purpose. The Senate Judiciary Committee added the newspaper provision to a bill that already included **Federal Register** publication of the CIS and proposed decree. Senate Report at 1–2 (Amendment No. 5). It did so “to enhance the degree of notice afforded the public,” since “[p]ublication in the **Federal Register** alone was not felt to be meaningful public notice.” *Id.* at 3. The notice in this case was plainly sufficient to put the public on notice of a proposed settlement of a major antitrust case potentially of interest; of the availability of additional information concerning that settlement; and of the opportunity to comment on the proposed judgment. Whatever else may be true of *United States v. Microsoft*, it is surely true that the proposed settlement has been amply noticed by the public at large.

F. The United States Will Fully Comply With the Tunney Act Requirement That It Publish the Comments and Response

In light of the Court's Memorandum and Order of February 22, 2002, denying as non-justiciable at that time the United States' Motion for Leave of Court to Adopt an Alternative Procedure for Comment Publication ("Alternative Procedure Motion"), the United States will pursue two parallel approaches to compliance with the remaining requirement of the Tunney Act, publication of the public comments and our response thereto in the **Federal Register**. Approach 1 will consist of the steps set forth in our Alternative Procedure Motion and the United States' Supplement to Prior Motion for Leave of Court to Adopt an Alternative Procedure for Comment Publication ("Supplement"), filed February 21, 2002, with one difference in timing. Even with the additional demands of simultaneously pursuing Approach 2, described below, the posting of the full text of the 32,329 public comments described in the Alternative Publication Motion³⁹ on the Department of Justice's website will likely be accomplished by March 4, 2002. We estimate that all of the other steps described in our Alternative Procedure Motion and Supplement will be completed by March 15, 2002. In the view of the United States, completion of these steps will constitute full, and certainly no less than substantial,⁴⁰ compliance with the statutory requirement that comments be published in the **Federal Register**, for the reasons set forth in our Alternative Procedure Motion and Supplement.⁴¹

Approach 2, which we will pursue in addition to and simultaneous with Approach 1, consists of publication in the **Federal Register** of the full text of the public comments. We will begin the process of publication of the comments in their entirety by providing the full text to the **Federal Register** no later than March 1, 2002; the **Federal Register** will then commence its process of preparing the text for publication.⁴² We estimate that publication of the full text of the comments in the **Federal Register**, if ultimately necessary, will occur

approximately six weeks after submission to the **Federal Register**.

G. The Second Revised Proposed Final Judgment Needs No Separate Round of Public Comment and Response

The Tunney Act does not require a new round of publication and comment in light of the SRPFJ. The publication and comment provisions of the Act serve "to enable the district court to make" its public interest determination. *Hyperlaw, Inc. v. United States*, 1998 WL 388807, at *3, 159 F.3d 636 (D.C. Cir. 1998) (unpublished table decision). Accordingly, a "court should treat notice and comment under the Tunney Act as analogous to agency rulemaking notice and comment." *Id.* (quotation marks omitted). Applying that analogy, "there is no need for successive rounds of notice and comment on each revision," provided the final decree "is a 'logical outgrowth' of the proposed decree. . . . Further notice and comment should be required only if it 'would provide the first opportunity for interested parties to offer comments that could persuade the agency to modify its [proposal].'" *Id.* (quoting *American Water Works Ass'n v. EPA*, 40 F.3d 1266, 1274 (D.C. Cir. 1974)).

The proposed decree as modified is a logical outgrowth of the RPFJ and so requires no further notice and comment. As explained in the United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment, each of the modifications clarifies decree language in response to public comments on the RPFJ. They thus are in fact a natural outgrowth of the notice and comment process. Taken separately or together, the modifications do not fundamentally change the RPFJ. All contribute to the public interest. The purpose of the notice and comment has thus been well satisfied, and further notice and comment would merely delay the court's public interest determination without sound reason.⁴³

III. The Court Must Enter the Proposed Decree if It Is Within the Reaches of the Public Interest

Courts have long applied a public interest standard in determining whether to enter an antitrust consent decree. *See, e.g., United States v. RCA*, 46 F. Supp. 654, 655 (D. Del. 1942)

(decision to enter a consent decree "involves a determination by the chancellor that it is equitable and in the public interest"). *appeal dismissed*, 318 U.S. 796 (1943). That standard is now embodied in the Tunney Act, 15 U.S.C. 16(e) ("the court shall determine that the entry of such judgment is in the public interest" before entering it); *see AT&T*, 552 F. Supp. at 149 n.74 (Tunney Act "represents an endorsement of the morningline of cases in which courts examined proposed consent decrees to determine whether they were in the public interest"); House Report at 11, 1974 U.S.C.A.N. at 6542 ("Preservation of antitrust precedent, rather than innovation in the usage of the phrase, 'public interest,' is, therefore, unambiguous").

The court of appeals in *United States v. Microsoft Corp.*, 56 F.3d 1448 (D.C. Cir. 1995) ("Microsoft I"), set forth the factors that a Tunney Act court's public interest determination entails. That inquiry differs fundamentally from the inquiry a court conducts in resolving, by adjudicated judgment, a dispute between the litigants before it. Regardless of the stage at which the parties resolved their disputes and reached a settlement in this case, the Court's task is to determine whether it would be in the public interest to enter that settlement as a judgment, not to devise its own remedy.

A. Whether the Proposed Decree Is Within the Reaches of the Public Interest Is Determined by the Test of Microsoft I

In determining whether the proposed decree is in the public interest,⁴⁴ a district court properly considers whether "the remedies [are] so inconsonant with the allegations charged as to fall outside of the 'reaches of the public interest.'" *Microsoft I*, 56 F.3d at 1461. In *Microsoft I*, and again in *MSL*, 118 F.3d at 783, the D.C. Circuit explained that this inquiry entails consideration of four specific factors:

The district court must examine the decree in light of the violations charged in the complaint and should withhold approval only [1] if any of the terms appear ambiguous, [2] if the enforcement mechanism is inadequate, [3] if third parties will be positively injured, or [4] if the decree otherwise makes "a mockery of judicial power." *See [Microsoft I]*, 56 F.3d at 1462.

MSL, 118 F.3d at 783.

The inquiry with respect to the first two factors, ambiguity and

³⁹ See Alternative Publication Motion at 6 (descriptions of comments to be published and of a small category of wholly unrelated or duplicate comments that will not be published).

⁴⁰ See *supra* note 15.

⁴¹ See Alternative Publication Motion at 2, 9–11; Supplemental at 2–3 & n.1.

⁴² During approximately the first three to four weeks of this period before publication occurs, it would still be possible to terminate the remaining publication process and save a significant portion of the total cost of full publication.

⁴³ Entry of a decree following modification without a new round of notice and comment is conventional in Tunney Act practice. For example, after notice and comment in *AT&T*, the court said it would enter the decree as in the public interest if the parties agreed to a number of modifications, and the Court entered the modified decree without a new round of notice and comment. *AT&T*, 552 F. Supp. at 225–26; *see also MSL*, 118 F.3d at 778.

⁴⁴ The statute lists a number of factors a court "may consider," 15 U.S.C. 16(e) (emphasis added); *id.* § 16(e)(1)–(2) (listing factors), but consideration of these factors is entirely discretionary. Senate Report at 6.

enforceability, is straightforward and governed by a reasonableness standard, not a search for perfection. As the Court of Appeals explained, “the district judge who must preside over the implementation of the decree is certainly entitled to insist on that degree of precision concerning the resolution of known issues as to make his task, in resolving subsequent disputes, reasonably manageable.” *Microsoft I*, 56 F.3d at 1461–62. Similarly, the Court’s consideration of the “compliance mechanisms,” *id.* at 1462—see also 15 U.S.C. 16(e)(1) (“provisions for enforcement”)—is addressed to real and foreseeable problems relating to “actual compliance.” *Microsoft I*, 56 F.3d at 1462.

The third factor a Tunney Act court properly considers is whether a decree would inflict “positive injury” on third parties, *id.* at 1461 n.9, 1462. In so doing, the Court must distinguish between positive injury and injury from a decree’s “mere failure to secure better remedies for a third party” for whatever reason. *MSL*, 118 F.3d at 780. The Court “should not reject an otherwise adequate remedy simply because a third party claims it could be better treated.” *Microsoft I*, 56 F.3d at 1461 n.9.

The heart of a district court’s public interest determination, however, is whether the proposed remedy adequately meets the requirements for an antitrust remedy, *AT&T*, 552 F. Supp. at 153, or instead whether “the discrepancy between the remedy and undisputed facts of antitrust violations could be such as to render the decree ‘a mockery of judicial power,’” *MSL*, 118 F.3d at 782 (quoting *Microsoft I*, 53 F.3d at 1462). The requirements of an antitrust remedy are familiar. As the Court of Appeals noted in remanding this case:

A remedies decree in an antitrust case must seek to “unfetter a market from anticompetitive conduct, *Ford Motor Co. v. United States*, 405 U.S. [562,] 577 [(1972)], to “terminate the illegal monopoly, deny to the defendant the fruits of its statutory violation, and ensure that there remain no practices likely to result in monopolization in the future,” *United States v. United Shoe Mach. Corp.*, 391 U.S. 244, 250 . . . (1968); see also *United States v. Grinnell Corp.*, 384 U.S. 563, 577 . . . (1966).

253 F.3d at 103.

As the Court of Appeals also emphasized, however, the “‘[m]ere existence of an exclusionary act does not itself justify full feasible relief against the monopolist to create maximum competition.’” *id.* at 106 (quoting 3 *Antitrust Law* ¶ 650a, at 67). Thus, in *Microsoft I*, the Court of Appeals, while noting the familiar

standard that an antitrust remedy should “‘pry open to competition a market that has been closed by defendants’ illegal restraints,” 56 F.3d at 1460 (quoting *Int’l Salt Co. v. United States*, 332 U.S. 392, 401 (1947)), clearly required that the scope of the appropriate remedy be related to the anticompetitive effects of the illegal conduct. Although an antitrust conduct remedy is not limited to enjoining precisely the conduct found to be unlawful, e.g., *Hartford-Empire Co. v. United States*, 323 U.S. 386, 409 (1945); *AT&T*, 552 F. Supp. at 150 n.80, nevertheless “the remedies must be of the ‘same type or class’” as the violations, and the court is not at liberty to enjoin “all future violations of the antitrust laws, however, unrelated to the violations found by the court.” *Microsoft I*, 56 F.3d at 1460. ⁴⁵

This Court’s assessment of the adequacy of the RPFJ also must take into account the risks and uncertainties of further litigation that would be required before there could be an adjudicated final judgment, safe from further challenge on appeal, that would remedy the anticompetitive harm attributable to conduct found to violate the Sherman Act. The Court of Appeals explained in *Microsoft I* that it is “inappropriate for the judge to measure the remedies in the decree as if they were fashioned after trial. Remedies which appear less than vigorous may well reflect an underlying weakness in the government’s case, and for the district court to assume that the allegations in the complaint have been formally made out is quite unwarranted.” *Id.* at 1461. ⁴⁶

This case differs from *Microsoft I* in that there have been both findings of fact and conclusions of liability affirmed on appeal. But the difference is one of degree, not kind. Although the Court of Appeals in this case affirmed the district court’s judgment of liability for monopolization, it emphasized that neither it, nor the district court, had so far found “a causal connection between Microsoft’s exclusionary conduct and its continuing position in the operating systems market,” 253 F.3d at 106–07, sufficient to justify structural relief (although it did not rule out the possibility that this Court would find

such a connection on remand). Absent such a causal connection, the court continued, only conduct relief is justified. ⁴⁷ *Id.* at 106. Moreover, the Court of Appeals vacated the district court’s judgment of liability with respect to tying, *id.* at 84 (leaving open the possibility of further litigation on remand using a more demanding standard); reversed as to attempted monopolization, *id.* at 80–84; and limited the scope of the conduct found to constitute illegal monopolization, *id.* at 67 (overriding of user’s choice of default browser), 71 (deals with ICPs), 75 (development and promotion of a JVM), 78 (course of conduct considered separately). The remedy ultimately imposed on remand, the court directed, “should be tailored to fit the wrong creating the occasion for the remedy.” *Id.* at 107.

In the absence of a settlement, therefore, the United States would face the prospect of extended litigation with respect to the numerous issues related to relief in this case. An appeal likely would follow the conclusion of the proceedings in this Court. Microsoft also might choose to seek Supreme Court review of the Court of Appeals’ decision affirming its liability for monopoly maintenance. See Cert. Petition at 15 (listing issues for future petition). Despite the *Findings of Fact and Conclusions of Law*, and despite the Court of Appeals’ affirmation of a number of the holdings, including liability for monopolization, the ultimate outcome of continued litigation is uncertain, and the path of litigated remedy proceedings would be both risky and costly in terms of resources that might otherwise be devoted to other antitrust enforcement concerns. ⁴⁸

⁴⁷ Among the goals of an antitrust decree are “terminat[ing] the illegal monopoly” and “deny[ing] to the defendant the fruits of its statutory violation.” *Microsoft*, 253 F.3d at 103 (internal quotation omitted). But plaintiffs never alleged, and neither this Court nor the Court of Appeals found, that Microsoft *acquired* its monopoly unlawfully. See *id.* at 58 (Microsoft “violated § 2 by engaging in a variety of exclusionary acts . . . to maintain its monopoly”); see also *Microsoft I*, 56 F.3d at 1452. Thus, whether, and to what extent, Microsoft now has an “illegal monopoly” depends on whether its unlawful conduct increased or extended Microsoft’s monopoly—that is, whether the fruits of its statutory violations included increments to the magnitude or duration of its market power. Again, neither the district court nor the Court of Appeals found this direct causal connection between the conduct and the continuance of the monopoly.

⁴⁸ See Note, *The Scope of Judicial Review of Consent Decrees under the Antitrust Procedures and Penalties Act of 1974*, 82 Mich. L. Rev. 153, 175 n. 142 (1974) (“The legislative history of the [Tunney Act] should make the courts sensitive to the efficient allocation of the Department’s

⁴⁵ Nor may relief in a civil antitrust case be punitive. See *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961); *United States v. Oregon State Med. Soc’y*, 343 U.S. 326, 333 (1952); *United States v. Nat’l Lead Co.*, 332 U.S. 319, 338 (1947).

⁴⁶ Congress intended that the statutory “public interest” concept encompass “compromises made for non-substantive reasons inherent in the process of settling cases through the consent decree procedure.” House Report at 12, 1974 U.S.C.C.A.N. at 6542.

Thus, although the litigation risks the United States faces here are not identical to the litigation risks it faces when it negotiates a settlement prior to trial, the teaching of *Microsoft I* remains applicable. This Court's evaluation of the RPFJ is properly informed by the public interest in a certain and timely remedy for Microsoft's unlawful conduct and must take account of the uncertainties and risks of further litigation, an inquiry that properly respects the realistic choices the United States faced in deciding to settle the case on the negotiated terms of the RPFJ.

Moreover, in making its determination, the Court properly accords significant weight to the United States' predictive judgments as to the efficacy of remedial provisions. Indeed, such deference is proper even outside the consent decree context. See *Ford Motor Co. v. United States*, 405 U.S. 562, 575 (1972) ("once the Government has successfully borne the considerable burden of establishing a violation of law, all doubts as to the remedy are to be resolved in its favor") (quoting *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 334 (1961)). Similarly, it is proper to defer to the United States as representative of the public interest when the parties are requesting entry of an agreed-upon judgment.⁴⁹

As the Court of Appeals has explained, the degree of deference the trial court gives to "the government's predictions as to the effect of the proposed remedies" in a Tunney Act proceeding may vary with the extent of the court's familiarity with the market and other factors, *Microsoft I*, 56 F.3d at 1461. But, as the Court of Appeals also emphasized, even a court that has extensive relevant expertise should not lightly reject the government's predictions. For example, in the case of the AT&T decree—"a decree the oversight of which had been the business of a district judge for several years," *Microsoft I* at 1460—the court of appeals instructed that the district judge should not reject an agreed-upon modification of the decree unless it had "exceptional confidence that adverse antitrust consequences [would] result—perhaps akin to the confidence that would justify a court in overturning the predictive judgments of an administrative agency." *Id.* (quoting *United States v. Western Elec. Co.*, 993 F.2d 1572, 1577 (D.C. Cir. 1993)).

resources in making their public interest determinations.")

⁴⁹ See, e.g., *United States v. Paramount Pictures, Inc.*, 334 U.S. 131, 177 (1948); *United States v. Borden Corp.*, 347 U.S. 514, 518 (1954); *Bechtel*, 648 F.2d at 666.

Indeed, if courts do not give appropriate deference to the United States' views, Tunney Act proceedings will become equivalent to the proceedings that lead to adjudicated judgments with adjudicated remedies.

B. The Court's Task in Entering a Consent Decree Differs From Adjudicating a Remedy

The fact of settlement here determines the Court's role in this proceeding and the inquiry it must make. Because the parties to this case have agreed to the Revised Proposed Final Judgment, the Court now faces a task that differs fundamentally from the task the Court of Appeals envisioned when it remanded *United States v. Microsoft Corp.*⁵⁰ The Court of Appeals anticipated the necessity of "a relief-specific evidentiary hearing," providing a basis for "judicial resolution" of factual issues in dispute between the United States and Microsoft—although it recognized that no such hearing would be required if the parties did not dispute the facts. *Microsoft*, 253 F.3d at 101. Moreover, anticipating continued litigation between the parties over issues related to relief, the Court of Appeals contemplated that this Court would exercise its "broad discretion to enter that relief it calculates will best remedy the conduct it has found to be unlawful," *id.* at 105, in light of its findings as to the causal connection between that conduct and the maintenance of Microsoft's market power, *id.* at 103–07. That is, the Court of Appeals envisioned that this lawsuit would terminate in an "adjudicated judgment," with the wording of that judgment "determined by the judge, who may draft it, accept the draft proposed by the winning party, or adopt portions of draft language proposed by any of the parties," *Janus Films, Inc. v. Miller*, 801 F.2d 578, 581–82 (2d Cir. 1986), to achieve the result the Court views as appropriate—subject to review on appeal.

The parties, however, have chosen to forgo, at least conditionally, their rights to continue litigating to an adjudicated judgment, as well as their rights to further appellate review.⁵¹ In order to

⁵⁰ Some of the States that are plaintiffs in *New York v. Microsoft Corp.*, No. 98–CV–1233, have settled with Microsoft on identical terms, while others have not settled and continue to litigate. We do not address here the nature of the task the Court now faces in *New York*.

⁵¹ More particularly, each party has conditionally abandoned the right to seek from the Court a remedy order to which the other has not agreed; each has abandoned the right to seek appellate review of the remedy order; and Microsoft has abandoned the right to seek Supreme Court review of the liability determinations and factual findings

achieve a prompt and certain resolution of this case (see CIS at 2, 60–61), they have chosen the alternative means of terminating litigation "by agreement of the parties," *Janus Films*, 801 F.2d at 581, a choice that is clearly permissible at this stage of the litigation. See *Cascade Natural Gas Corp. v. El Paso Natural Gas Co.*, 386 U.S. 129, 136 (1967) (government antitrust case in which the Supreme Court noted that it did "not question the authority of the Attorney General to settle suits after, as well as before, they reach here"); see also *Fifth & Walnut, Inc. v. Loew's Inc.*, 176 F.2d 587, 592–93 (2d Cir. 1949) (consent decrees with some defendants entered on remand, while other defendants continued to litigate, after Supreme Court affirmed liability in part and reversed in part in *United States v. Paramount Pictures, Inc.*, 334 U.S. 131 (1948)).⁵²

In these circumstances, the parties themselves have resolved their differences, and the Court therefore does not have the classic judicial task of "[r]esolving contested disputes" of fact, law, and remedy. Maimon Schwarzschild, *Public Law by Private Bargain: Title VII Consent Decrees and the Fairness of Negotiated Institutional Reform*, 1984 Duke L.J. 887, 903 (1984). Rather, the Court's task is only to determine whether to perform the "judicial act," *United States v. Swift &*

in this case (No. 98–1232) that were affirmed by the Court of Appeals. See *United States v. Armour & Co.*, 402 U.S. 673, 681 (1971) (parties to a consent decree "waive their right to litigate the issues involved in the case") These abandonments are conditional, because the United States has expressly reserved the right to withdraw its consent to the RPFJ prior to entry (Stipulation ¶1 (Nov. 6, 2001)), and the consent of both parties is contingent upon the Court's approval of the RPFJ (*id.* ¶2).

⁵² In principle, the parties could have simply agreed between themselves on a purely contractual version of the RPFJ and terminated the litigation, without the Court's further action, by stipulation of dismissal, see Fed. R. Civ. P. 41(a)(1)(ii); *Janus Films*, 801 F.2d at 582; Michigan Note, 83 Mich. L. Rev. at 168n.98 (as an alternative to a consent decree, government could "settle the case by contract with the defendant"); see also *In re IBM Corp.*, 687 F.2d 591, 600–03 (2d Cir. 1982) (Tunney Act does not apply to stipulations of dismissal). That alternative was unacceptable to the United States, which insisted, for various reasons including the availability of enforcement "by citation for contempt of court," that the agreement carry "the legal force and character of a judgment entered after a trial." *Local No. 93, Int'l Ass'n of Firefighters v. City of Cleveland*, 478 U.S. 501, 518 (1986); see *Rufo v. Inmates of Suffolk County Jail*, 502 U.S. 367, 378 (1992) (consent decree "is an agreement that the parties desire and expect will be reflected in, and be enforceable as, a judicial decree that is subject to the rules generally applicable to other judgments and decrees."). Cf. *United States v. United Artists Theatre Circuit, Inc.*, 1971 Trade Cas. (CCH) ¶73,751, at 91,183 (E.D.N.Y. 1971) (in case where government sought preliminary injunction, government advised the court "that it was its policy not to accept stipulations unless 'So Ordered'").

Co., 286 U.S. 106, 115 (1932), of entering the decree proposed by the parties for entry as the Court's decree.

In cases involving only private interests, the decision to enter settling parties' agreements as judgments requires little judicial attention. See *United States v. City of Miami*, 614 F.2d 1322, 1330 (5th Cir. 1980) ("In what can be termed 'ordinary litigation,' that is, lawsuits brought by one private party against another private party that will not affect the rights of any other persons, settlement of the dispute is solely in the hands of the parties. . . . [T]he court need not and should not get involved"); *Janus Films*, 801 F.2d at 582 ("court normally has only a limited role so long as the dispute affects only private interests"). But in considering whether it "should enter a consent decree affecting the public interest," *Adams v. Bell*, 711 F.2d 161, 170 n.40 (D.C. Cir. 1983) (en banc), "[t]he court has a larger role." *Janus Films*, 801 F.2d at 582. Most fundamentally, the reason for that larger role is that a court of equity must avoid letting its decree become "an instrument of wrong" to the public. *Swift*, 286 U.S. at 115.⁵³

The Court's role in making a public interest determination differs from its role in formulating an adjudicated judgment. Because the Court "is evaluating a settlement, it is not as free to exercise its discretion in fashioning a remedy," *AT&T*, 552 F. Supp. at 151, as it would be in a case litigated to an adjudicated judgment. The Court is not "empowered to reject [the remedies sought] merely because [it] believe[s] other remedies [are] preferable." *Microsoft I*, 56 F.3d at 1460. In this procedural setting, the Court's "function is not to determine whether the resulting array of rights and liabilities 'is the one that will best serve society,' but only to confirm that the resulting settlement is 'within the reaches of the public interest.'" *Id.* (quoting *United States v. Western Elec. Co.*, 900 F.2d 283, 309 (D.C. Cir. 1990) (emphasis in original), in turn quoting *Bechtel*, 648 F.2d at 666, in turn quoting *United States v. Gillette Co.*, 406 F. Supp. 713, 716 (D. Mass. 1975)).

This standard reflects not only the proper role of a court of equity asked to lend its authority to the parties' agreement, but also the critical role that consent decrees play in effective public antitrust enforcement. See Senate

Report at 5 ("the consent decree is of crucial importance as an enforcement tool, since it permits the allocation of resources elsewhere"); 119 Cong. Rec. 24,600 (1973) (Statement of Sen. Gurney) (Tunney Act "is designed to enhance the value and effectiveness of the consent decree as a tool of public policy"). A consent decree, such as the RPFJ, is the product of negotiation. The parties weigh the benefits of prompt and certain resolution of the case against the possibility that continued litigation might improve their respective positions. Settlements potentially offer the public the benefits of more timely and certain relief, as well as significant savings in judicial and prosecutorial resources. But if courts refused to enter any consent decree that did not match precisely the relief the court would have imposed in the absence of a settlement, "defendants would have no incentive to consent to judgment and this element of compromise would be destroyed. The consent decree would thus as a practical matter be eliminated as an antitrust enforcement tool, despite Congress' directive that it be preserved." *AT&T*, 552 F. Supp. at 151.

Thus, even in the *AT&T* case, a case of unparalleled public importance in which the trial court had unusual familiarity with both the evidence and the legal arguments of the parties, see *id.* at 152, the court determined to approve the parties' settlement "[i]f the [proposed] decree meets the requirements for an antitrust remedy." *Id.* at 153. The court made clear that it intended to follow that standard whether or not the proposed decree corresponded to the decree the court itself would have imposed had the parties pushed forward to an adjudicated judgment. See *id.* at 166 n.147 (noting that if the case "were to proceed to final judgment and liability were found, the Court might determine that [certain measures not part of the proposed decree] are appropriate remedies, either as alternatives to the divestiture of the Operating Companies or in addition to such divestiture").

IV. Entry of the Revised Proposed Final Judgment Is in the Public Interest

The RPFJ is a sound and appropriate response to the violations found by the district court and affirmed by the court of appeals, recognizing, as it must, the substantial narrowing of the case that has taken place since its commencement in 1998. In fashioning appropriate relief, the United States was bound to confine its remedial proposals to the sole basis of liability sustained by the Court of Appeals—i.e., specific acts by Microsoft to impede the emergence of middleware

as a threat to the operating system monopoly. The United States also was mindful of the risks associated with tampering too greatly with market mechanisms or seeking to dictate some preferred view of how these markets should develop. While Microsoft's violations must be redressed, the purpose of an antitrust decree is to restore and preserve competition, not to displace competition with a regulatory regime.

The RPFJ meets the goals of public antitrust enforcement. First, it prohibits the conduct found by the court of appeals to be unlawful. The RPFJ contains specific affirmative prohibitions addressing each of the 12 practices the court determined to be acts of monopoly maintenance. This being a monopolization decree, the RPFJ then goes beyond the specific unlawful acts to provide fencing-in relief to address other practices that Microsoft might use to replicate the adverse effects of the offending conduct. For example, although there was no finding that Microsoft had priced its operating systems in an unlawful manner, the RPFJ requires uniform pricing and terms to the major OEM's to prevent retaliatory discrimination against those who might promote competing middleware products. Finally, the RPFJ takes affirmative steps to restore competition by creating favorable conditions under which competing middleware products can be developed and deployed. Among other things, the RPFJ requires the documentation and disclosure of applications interfaces and communications protocols to facilitate third-party development efforts and, in some instances, modifications of the operating system to accommodate competing middleware. Again, these restorative provisions go beyond the specific findings of unlawful behavior, with the goal of creating a forward-looking and comprehensive remedial scheme. Nothing in the RPFJ exempts Microsoft from the mandates of the antitrust laws; it continues to face antitrust exposure for conduct beyond that which has been litigated in this case.

Many commentators, especially many of Microsoft's competitors, urge the Court to withhold Tunney Act approval, advocating their own views of the public interest. Although many such commentators assert that alternatives to the RPFJ might advance their own private strategic and financial interests, such proposals typically lack a foundation in the court's liability findings and likely would be harmful to both competition and consumers. The most persistent complaint is that the

⁵³ Cf. *United States v. Microsoft Corp.*, 56 F.3d 1448, 1460 (D.C. Cir. 1995) (analogizing public interest determination to decision on decree modification, where "a court should not reject an agreed-upon modification unless 'it has exceptional confidence that adverse antitrust consequences will result'" (citation omitted)).

fencing-in and restorative provisions are not absolute prohibitions on competitive activity by Microsoft or absolute requirements that Microsoft surrender its technology for the benefit of competitors. Characterizing the RPFJ's limitations as "loopholes," these commentators fail to recognize that the limitations merely permit Microsoft to compete through actions that are not prohibited by the antitrust laws, were never at issue in this case, or were challenged under theories of liability expressly rejected by the court of appeals.

Protecting competitors from legitimate competition from Microsoft is not a goal of public antitrust enforcement. The goal of the decree is not to secure specific advantages for particular competitors or to dictate for consumers which products or technologies will succeed. In fashioning the RPFJ, the United States has taken pains to remedy the violations without seeking to dictate market outcomes. We have had to balance certain competing interests, recognizing that provisions benefitting firms at one level in the chain of distribution have potential effects on firms at other levels. In striking such balances, the United States has remained faithful to the axiom that the U.S. antitrust laws protect competition not competitors. *E.g., Andrx Pharms., Inc. v. Biovail Corp. Int'l*, 256 F.3d 799, 812 (D.C. Cir. 2001) (quoting *Brunswick Corp. v. Pueblo Bowl-O-Mat, Inc.*, 429 U.S. 477, 488 (1977), *petition for certiorari filed*, 70 U.S.L.W. 3465 (Jan. 11, 2002), (No. 01-1050)). On that basis, the United States has concluded that further fencing-in or restorative relief based upon hypothetical concerns about Microsoft's behavior not only would be unnecessary and unwarranted, but also might be affirmatively harmful to competition.

Moreover, the RPFJ bears none of the infirmities that would justify the Court's withholding of approval. *See MSL*, 118 F.3d at 783 (listing factors that would justify withholding approval); *Microsoft I*, 56 F.3d at 1462 (same). The decree is comprehensive and complex, like the computer industry itself, but its terms are carefully defined and not ambiguous.⁵⁴ The enforcement mechanisms are creative and fully adequate. *See* pages 60-62 below.⁵⁵ No

third party has demonstrated positive injury that would flow from entry of the RPFJ.

A. The Revised Proposed Final Judgment Satisfies the Goals of an Antitrust Remedy and Properly Addresses All Bases of Liability Affirmed by the Court of Appeals

The Revised Proposed Final Judgment provides stringent, effective, enforceable, and immediate relief that fully comports with the purposes of relief in antitrust cases and with Microsoft's degree of liability as affirmed by the Court of Appeals. Restoring competition is the "key to the whole question of an antitrust remedy," *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961). Competition was injured in this case principally because Microsoft's illegal conduct contributed to the applications barrier to entry into the personal computer operating system market by impeding the emergence of middleware products that had the potential to assist competing operating systems in gaining access to applications and other needed complements. Thus, the key to the proper remedy in this case is to end Microsoft's restrictions on potentially threatening middleware, prevent it from hampering similar nascent threats in the future, and restore competitive conditions like those that existed prior to the unlawful conduct. Moreover, in fashioning relief, the United States, as the public enforcer of the federal antitrust laws, must take care that the remedy not burden the economy or distort market outcomes through unnecessarily regulatory or otherwise inappropriate restraints. The RPFJ responds to these concerns; it imposes a series of requirements and carefully crafted prohibitions on Microsoft's conduct that are designed to accomplish the critical goals of an antitrust remedy without damaging the economy. *See* Sibley Decl. ¶¶ 86-90.

As instructed by the Court of Appeals and this Court (*see* Tr. 9/28/01 at 8), the United States fashioned its relief by focusing on the specific practices for which Microsoft's liability was affirmed. Significantly, and quite properly, the RPFJ does not seek to eliminate Microsoft's operating system monopoly, *see* Sibley Decl. ¶ 8, though many commentators suggest it should. There was never any allegation—let alone any finding—in this case that Microsoft acquired its position in operating systems unlawfully. Further, the district

(Enforcement); *see also* Declaration of David S. Sibley ("Sibley Decl.") (attached as Appendix C).

court and the Court of Appeals both determined that they could not conclude that, absent Microsoft's illegal actions, any middleware product or products would have succeeded in toppling the monopoly.

In fashioning the decree, the United States began with the district court's interim conduct remedies of June 2000. *See* Initial Final Judgment, 97 F. Supp. 2d at 66-69. As this Court recognized (Tr. 9/28/01 at 8), however, those remedies were based on a much wider range of liability findings than were affirmed on appeal. *See Microsoft*, 253 F.3d at 105 ("[t]his court has drastically altered the District Court's conclusions on liability"). Accordingly, the conduct restrictions of the Initial Final Judgment had to be tailored to the findings the Court of Appeals upheld. At the same time, however, because the interim conduct restrictions were designed to apply only as a stop-gap until the district court's structural remedy was implemented (Initial Final Judgment, 97 F. Supp. 2d at 66), they had to be broadened to address more fully the remedial objectives of arresting the anticompetitive conduct, preventing its recurrence, and restoring competitive conditions in the marketplace. No longer merely a stop-gap, the conduct restrictions now must stand on their own as full relief.

In addition, the remedies needed to be updated to strengthen their long-term effectiveness in the face of the rapid technological innovation that continues to characterize the computer industry. The Court of Appeals noted that the six years that had elapsed between Microsoft's initial anticompetitive conduct and the appeal was an "eternity" in this market, *Microsoft*, 253 F.3d at 49 (quoted by Order at 2 (Sept. 28, 2001)), and the facts bear that out. When the complaint was filed in May 1998, Microsoft's then-current operating system was Windows 95. Shortly thereafter, Microsoft revised and updated the operating system with Windows 98, which fully integrated Internet Explorer into Windows. In October 2001, just after the case was remanded to this Court, Microsoft introduced the latest generation of its operating system, Windows XP. The remedy crafted now must be relevant in the new world of Windows XP, and beyond. The RPFJ accomplishes these objectives by fundamentally changing—for the ultimate benefit of consumers—the way Microsoft deals with OEMs, IAPs, ISVs, and others in the computer industry.

⁵⁴ For a response to commentators' claims of specific ambiguities, *see* Response of the United States To Public Comments on the Revised Proposed Final Judgment, *passim*, *esp.* § III (Definitions) ("Response").

⁵⁵ For a response to commentators' claims of specific shortcomings of the enforcement mechanisms of the RPFJ, *see* Response, § VIII

1. The RPFJ Stops the Unlawful Conduct, Prevents Its Recurrence and Restores Competitive Conditions to the Market

The Court of Appeals affirmed the district court's ruling that Microsoft unlawfully maintained its operating system monopoly through various actions designed to protect the operating system from the potential threat posed by middleware. However, the court reversed the district court's finding that Microsoft was liable based upon its general "course of conduct," and limited liability to twelve specific anticompetitive acts out of twenty found violative by the district court. The RPFJ provides consumers with prompt, certain, and effective relief by stopping each of the specific acts found unlawful by the Court of Appeals, preventing their recurrence, and restoring competitive conditions in the market.

a. Stops the Unlawful Conduct

Each of the twelve acts found unlawful by the Court of Appeals is listed below with a brief description of the specific provisions of the RPFJ that effectively address the conduct.⁵⁶

Agreements With Computer Manufacturers (OEMs)

1. *Prohibiting removal of desktop icons, folders or Start menu entries* (see 253 F.3d at 61)

Section III.H.1 of the RPFJ prevents Microsoft from engaging in this conduct by allowing end users or computer manufacturers to enable or remove access to each middleware product by displaying or removing icons, shortcuts, or menus in the Microsoft operating system in the same place they are normally displayed. *See* Sibley Decl. ¶ 24.

2. *Prohibiting alteration of initial boot sequence* (see 253 F.3d at 61)

Section III.C.3 prohibits Microsoft from restricting OEMs from launching middleware automatically at the end of the initial boot sequence or subsequent boot sequences. **Section III.C.4** prohibits Microsoft from restricting OEMs from offering users the option of launching a non-Microsoft operating system before Windows starts up. **Section III.C.5** prohibits Microsoft from preventing OEMs from presenting their own Internet access offer in the initial boot sequence. *See* Sibley Decl. ¶ 25.

3. *Prohibiting addition of icons or folders of different shape or size* (see 253 F.3d at 62)

Section III.C.1 prohibits Microsoft from preventing OEMs from installing and displaying middleware on the desktop. **Section III.C.2** prohibits Microsoft from preventing OEMs from distributing or promoting middleware by placing on the desktop shortcuts of any size or shape, as long as they do not impair the functionality of the user interface. **Section III.H.3** ensures that Microsoft's operating system does not automatically override the "default" settings to replace competing middleware products without first seeking confirmation from the user. *See* Sibley Decl. ¶¶ 26, 27.

4. *Prohibiting use of "Active Desktop" to promote others' products* (see 253 F.3d at 62)

This specific conduct is no longer at issue because Microsoft has discontinued the use of the Active Desktop. **Sections III.C.1** and **III.C.2** nevertheless broadly restrict Microsoft from preventing OEMs from promoting rival products. *See* Sibley Decl. ¶ 28.

Binding Internet Explorer to Windows

5. *Excluding Internet Explorer from the "Add/Remove" utility* (see 253 F.3d at 65)

Section III.H.1 requires Microsoft to allow end users and OEMs to enable or remove access to any Microsoft middleware product. *See* Sibley Decl. ¶ 29.

6. *Commingle code to prevent removal of Internet Explorer* (see 253 F.3d at 64–66)

Section III.C.1 prohibits Microsoft from preventing computer manufacturers from installing and displaying rival middleware products on the desktop.

Section III.H.1 requires Microsoft to allow end users and computer manufacturers to remove access to any Microsoft middleware product. *See* Sibley Decl. ¶ 30.

Agreements With Internet Access Providers (IAPs)

7. *Placement of IAP's product on desktop in return for its agreement to exclusively promote Internet Explorer (or to limit shipments of Navigator)* (see 253 F.3d at 68)

Section III.G.1 prohibits Microsoft from entering into any agreement with an IAP, ICP, ISV, or OEM that grants consideration on the condition that such entity distribute, promote, use, or support any Microsoft middleware or operating system exclusively or in a fixed percentage. **Section III.G.2** prohibits Microsoft from entering into any agreement with an IAP or ICP granting placement in Windows to the IAP or ICP on the condition that it

refrain from distributing, promoting, or using any product competing with Microsoft middleware. *See* Sibley Decl. ¶ 31.

Agreements With Internet Content Providers, Independent Software Vendors, and Apple

8. *Agreement with ISVs to make Internet Explorer their default hypertext-based user interface* (see 253 F.3d at 71–72)

Section III.F.2 forbids Microsoft from conditioning the grant of consideration on an ISV's refraining from developing, using, distributing, or promoting software that competes with Microsoft's operating system or middleware. **Section III.G.1** prohibits Microsoft from entering into any agreement with an IAP, ICP, ISV, or OEM that grants consideration on the condition that such entity distributes, promotes, uses, or supports any Microsoft middleware or operating system exclusively or in a fixed percentage. *See* Sibley Decl. ¶ 32.

9. *Threat to end support of Apple Computer's Office product unless Apple bundled Internet Explorer with the Macintosh operating system and made Internet Explorer the default browser* (see 253 F.3d at 73)

Sections III.F.1 and **III.F.2**, discussed above, prohibit Microsoft from retaliating against ISVs and IHVs, including Apple, for supporting competing products and from offering consideration to such entities for refraining from supporting competing products. In addition, **Section III.G.1** prohibits such exclusive arrangements. *Sibley Decl. ¶ 33.*

Efforts To Exclude Sun's Java

10. *Contracts requiring ISVs to exclusively promote Microsoft's Java product* (see 253 F.3d at 75)

Section III.F.2 forbids Microsoft from conditioning the grant of consideration on an ISV's refraining from developing, using, distributing, or promoting software that competes with Microsoft's operating system or middleware. **Section III.G.1** prohibits Microsoft from entering into any agreement with an IAP, ICP, ISV, or OEM that grants consideration on the condition that such entity distribute, promote, use, or support any Microsoft middleware or operating system exclusively or in a fixed percentage. *See* Sibley Decl. ¶ 34.

11. *Deception of Java developers about Windows-specific nature of tools distributed to them* (see 253 F.3d at 76)

Section III.D addresses this conduct by requiring Microsoft to disclose certain APIs required for competing middleware to interoperate with its operating system. This makes the means

⁵⁶ For a fuller discussion of how the Court of Appeals addressed the twenty acts found by the district court to violate Section 2, see Appendix A (attached hereto), and Sibley Decl. ¶ 16 (Table One).

by which middleware producers interoperate with the operating system more transparent, and thus hinders Microsoft's ability to disadvantage these competitors. *See* Sibley Decl. ¶ 35.

12. *Coercion of Intel to stop assisting Sun in improving its Java technology* (see 253 F.3d at 77)

Sections III.F.1 and III.F.2, discussed above, prohibit Microsoft from retaliating against ISVs and IHVs, including Intel, for supporting competing products and from offering consideration to such entities for refraining from supporting competing products. *See* Sibley Decl., ¶ 36.

Thus, the RPFJ effectively stops each of the specific acts found unlawful by the Court of Appeals. *See* Sibley Decl. ¶ 40.

b. Prevents Recurrence of Unlawful Conduct

In addition to stopping and preventing the recurrence of the specific acts found unlawful by the Court of Appeals, the RPFJ guards against the broad range of potential strategies Microsoft might develop to impede the emergence of competing middleware products. *See* Sibley Decl. ¶¶ 41–51.

Middleware Definition. The various definitions of middleware within the RPFJ (see “**Microsoft Middleware**” (Section VI.J), “**Microsoft Middleware Product**” (Section VI.K) “**Non-Microsoft Middleware**” (Section VI.M), and “**Non-Microsoft Middleware Product**” (Section IV.N)) are broad. They cover not only the middleware products addressed by the Court of Appeals—Internet browsers and Java—but also additional current middleware products, such as email client software, networked audio/video client software, and instant messaging software, as well as future middleware products not yet in existence. *See* Sibley Decl. ¶¶ 41–42. To ensure inclusion of future products, the definitions set forth an objective test for products not yet existing; the definitions are qualified, however, in recognition that not all software that exposes APIs qualifies as competitively significant “middleware.”

Consequently, third-party software that, like Web browsers or Java, has the potential to create a competitive threat to Microsoft's operating system monopoly, will be covered in the future.

Non-Discrimination and Non-Retaliation. **Sections III.A, III.B, and III.F** impose broad prohibitions and obligations on Microsoft to ensure that it cannot implement new forms of exclusionary behavior against middleware. *See* Sibley Decl. ¶¶ 41–42, 51. **Section III.A** of the RPFJ ensures that OEMs have contractual and

economic freedom to make decisions about distributing and supporting non-Microsoft middleware products without fear of coercion or retaliation by Microsoft, by broadly prohibiting retaliation against a computer manufacturer that supports or distributes alternative middleware or operating systems. Because the Court of Appeals agreed with the district court's conclusion that OEMs are a crucial channel of distribution for competing products (see 253 F.3d at 60–61), it is critical that OEMs are free to choose to distribute and promote competing middleware products without interference from Microsoft. **Section III.B** strengthens Section III.A further by requiring Microsoft to provide uniform licensing terms to the twenty largest and most competitively significant OEMs. Windows license royalties and terms are inherently complex, making it easy for Microsoft to use them to coerce OEM conduct. By eliminating the opportunity for Microsoft to use license terms as a club, the provision ensures that OEMs can make their own choices. **Section III.F** prohibits Microsoft from retaliating against ISVs and IHVs or conditioning consideration on a developer's refraining from developing, distributing, or writing to software that competes with Microsoft platform software. At the same time, it allows Microsoft to enter into lawful agreements with software developers that include provisions relating to Microsoft software, as long as the provisions are limited and reasonably necessary to effectuate the bona fide contractual relationship.

c. Restores Competitive Conditions to the Market

The RPFJ restores competitive conditions to the market by requiring Microsoft to, among other things: (1) Disclose APIs and license communications protocols that will give ISVs the opportunity to match Microsoft's middleware and server software functionality; and (2) allow OEMs and end users to replace Microsoft middleware and preserve “default” settings that will ensure that Microsoft's middleware does not override the selection of competing middleware products. *See* Sibley Decl. ¶ 52 & Table Two.

APIs and Communications Protocols. **Section III.D** of the RPFJ requires Microsoft to disclose all of the interfaces and related technical information, including APIs, that Microsoft's middleware uses to interoperate with the Windows operating system. This includes APIs and other information that Microsoft has not previously disclosed. This Section creates the

opportunity for ISVs, IAPs, ICPs, and OEMs to develop new middleware products that compete directly with Microsoft on a function-by-function basis, assured that their products will interoperate with the Windows operating system.

Section III.E requires Microsoft to license the communications protocols that are necessary for software located on a computer server to interoperate with the Windows operating system. This means that ISVs will have full access to, and be able to use, the protocols that are necessary for software located on a server computer to interoperate with, and fully take advantage of, the functionality provided by the Windows operating system. The competitive significance of most non-Microsoft middleware, including the browser and Java technologies—against which much of Microsoft's illegal conduct was directed—was and will continue to be highly dependant on content, data, and applications residing on servers and passing over networks (such as the Internet or corporate networks) to that middleware running on personal computers. Section III.E prevents Microsoft from incorporating into Windows features or functionality with which only its own servers can interoperate, and then refusing to make available information about those features that non-Microsoft servers need in order to have the same opportunities to interoperate with the Windows operating system. Although plaintiffs presented limited evidence about servers at trial, and no server-related violations were alleged or found, the United States believed that the RPFJ's effectiveness would be undercut unless it addressed the rapidly growing server segment of the market.

Section III.I requires Microsoft to offer the necessary related licenses of the intellectual property that are required to disclose and license under the RPFJ. Section III.I ensures that Microsoft's obligations to disclose the technical information in Sections III.D and III.E are meaningful. This Section ensures that Microsoft cannot use its intellectual property rights in such a way that undermines the competitive value of its disclosure obligations, while at the same time permitting Microsoft to take legitimate steps to prevent unauthorized use of its intellectual property.

Section III.J permits Microsoft to take certain limited acts to address security-related issues that may arise from the broad disclosures required in Sections III.D and III.E. Section III.J provides a narrow exception for disclosure of APIs and other information for disclosures

that would compromise system security. See Sibley Decl. ¶ 65.

Power to Replace Microsoft Middleware and Preserve Defaults.

Section III.H further ensures that OEMs will be able to offer and promote, and consumers will be able to use, competing middleware products.

Section III.H.1 requires Microsoft to allow end users and OEMs to enable or remove access to each Microsoft middleware product. Thus, all middleware products will have equal opportunity for desktop placement. **Section III.H.2** requires Microsoft to allow end users, OEMs, and Non-Microsoft Middleware Products to designate non-Microsoft middleware to be invoked in place of the Microsoft middleware. This will allow competing programs to be launched automatically, as defaults, in numerous competitively significant instances.

2. The RPFJ Contains Stringent Enforcement Mechanisms

Sections IV, V, and VII of the RPFJ contain some of the most stringent enforcement provisions ever contained in any modern consent decree. **Sections IV and VII** provide that the United States' full enforcement powers are available to enforce the judgment. As with any other decree, the United States will have prosecutorial access powers to monitor compliance, and authority to bring: (1) Both civil and criminal contempt petitions; (2) petitions for injunctive relief to halt or prevent violations; (3) motions for declaratory judgment to clarify or interpret particular provisions; and (4) motions to modify the Final Judgment, as appropriate.⁵⁷ Though not required by the RPFJ, the United States has charged a core team of lawyers and economists experienced in the software industry with enforcing the RPFJ. Section IV also provides, as the United States typically requires, that Microsoft maintain an antitrust compliance program to help ensure compliance with the RPFJ. Microsoft is required to appoint an internal compliance officer responsible for supervising the review of Microsoft's activities to determine whether they comply with the RPFJ and for ensuring that Microsoft undertakes internal notification and education responsibilities as required.

But the enforcement provisions do not stop there; rather, they contain two other, aggressive features. First, the RPFJ establishes the Technical Committee, a full-time, on-site compliance team of software design and programming

experts, with the means to hire its own staff and consultants, as needed. The Technical Committee will facilitate enforcement by monitoring compliance with the RPFJ and reporting violations to the United States. Additionally, the Technical Committee is available to mediate compliance issues in a manner that will not supplant legal enforcement by the United States. This dispute resolution function reflects the recognition that the market will benefit from rapid, consensual resolution of issues, whenever possible, more so than litigation under the United States' contempt powers. Dispute resolution complements, but does not supplant, the other methods of enforcement. Furthermore, should the United States bring an enforcement action against Microsoft, it will not have to start from scratch. Rather, it will have the Technical Committee's work product, findings, and recommendations to help start any investigation.

In order to fulfill these important responsibilities, the Technical Committee will have complete access to Microsoft's records, facilities, systems, equipment, and personnel. Significantly, this includes access to Microsoft's source code and related materials, which will assist in resolving or identifying any disputes relating to Microsoft's disclosure obligations. The Technical Committee will also have the benefit of written reports and data, which Microsoft must prepare.

Second, under **Section V**, the RPFJ is scheduled to terminate in five years, but may be extended by two years if the Court finds that Microsoft has engaged in a pattern of wilful and systemic violations. The five-year duration provides sufficient time for the remedies to take effect in this evolving market and to restore competitive conditions to the greatest extent possible. And, because Microsoft will have an incentive to get out from under the RPFJ's restrictions and affirmative obligations as soon as possible, the prospect that it might face a two-year extension will provide an extra incentive to comply.

3. The RPFJ Fully Addresses the Unlawful Conduct While Avoiding an Unnecessarily Regulatory Decree That Would Distort Market Outcomes

As discussed above, the United States carefully crafted the RPFJ to fully address the conduct found unlawful by the Court of Appeals. In doing so, the United States was mindful not to implement an overly broad, unnecessarily regulatory decree that would interfere with competitive conditions in the market. As discussed

more fully in the Response to Comments, many commentators seek remedies that preordain market outcomes, require extensive on-going regulation, are vulnerable to manipulation by Microsoft's rivals, or are simply crafted to weaken Microsoft as a competitor.⁵⁸ Such remedies would create inefficiencies in the market and likely result in harm to consumer welfare. See Sibley Decl. ¶¶ 19–21, 86–88.

B. The Revised Proposed Final Judgment Compares Favorably to the Initial Final Judgment

In the Joint Status Report filed September 20, 2001, plaintiffs informed the Court that their proposal for relief would be modeled on the conduct restrictions in the Initial Final Judgment. Joint Status Report at 2 (Sept. 20, 2001). A week later, the Court admonished plaintiffs to determine which relief was no longer appropriate given the Court of Appeals' narrowing of the underlying liability. See Tr. 9/28/01 at 8. Although some commentators have argued that any relief short of the Initial Final Judgment is inadequate, that is contrary to the Court's statements, as well as the Court of Appeals' ruling.

The RPFJ parallels the Initial Final Judgment in many ways, provides for greater relief in some respects, and, in light of the Court of Appeals' decision, omits some provisions. A comparison of the two decrees highlights why the RPFJ is in the public interest.

1. The Revised Proposed Final Judgment Relies on Conduct Restrictions, Rather Than Structural Relief

The most significant difference between the Initial and Revised Proposed Final Judgment is that the

⁵⁸ For example, several commentators have urged that the RPFJ require Microsoft to distribute Sun-compatible Java products with each copy of the Windows operating system shipped by Microsoft. E.g., SILA Comments, at 49–51; Comments of SBC Communications, Inc. on the Proposed Final Judgment at 145 (MTC #00029411) ("SBC Comment"); ProComp Comment, Att. A, at 18–19 (Declaration of Kenneth J. Arrow) ("Arrow Decl."). This remedy would go beyond restoring the competitive conditions existing prior to Microsoft's unlawful conduct—where Sun's Java product competed for space on Windows—and instead preordain the market outcome by ensuring Java placement on the operating system. See Sibley Decl. ¶ 80. As another example, a commentator proposes that Microsoft be required to offer, at a lower price, a separate, "stripped down" version of Windows that does not include Microsoft middleware products. SBC Comment, at 48–49. However, determining the appropriate discount for each of the middleware products stripped out of Windows, including an accounting for the shared costs between multiple projects, would result in a highly regulatory pricing apparatus susceptible to further litigation. See Sibley Decl. ¶¶ 71–74.

⁵⁷ Of course, each Settling State also has authority to enforce the RPFJ.

former required a break-up of Microsoft while the latter does not. *See* IFJ §§ 1–2. Shortly after remand, plaintiffs informed Microsoft and this Court that, in light of the Court of Appeals’ decision, we would no longer seek to break up the company. Joint Status Report 2 (Sept. 20, 2001). Thus, even if the United States had not entered into a negotiated settlement and instead litigated a remedy, we would not have sought structural relief. Plaintiffs abandoned the effort to break up Microsoft for both legal and practical reasons.

First, although the Court of Appeals merely vacated—but did not reverse—the Initial Final Judgment, it also made clear that it viewed structural relief in this case skeptically, at best. The court questioned whether plaintiffs had “established a sufficient causal connection between Microsoft’s anticompetitive conduct and its dominant position in the [operating system] market” to justify divestiture. *Microsoft*, 253 F.3d at 106. The court continued that “[a]bsent such causation, the antitrust defendant’s unlawful behavior should be remedied by ‘an injunction against continuation of that conduct.’” *Id.* (quoting 3 *Antitrust Law* ¶ 650a, at 67). The court also suggested that the necessary causation might be lacking, noting that even the district court “expressly did *not* adopt the position that Microsoft would have lost its position in the [operating system] market but for its anticompetitive behavior.” *Id.* at 107 (quoting *Findings of Fact*, ¶ 411) (emphasis added). Moreover, the Court of Appeals accepted Microsoft’s argument that divestiture is usually reserved for “dissolution of entities formed by mergers and acquisitions,” and directed this Court to “reconsider” whether “divestiture is appropriate with respect to Microsoft, which argues that it is a unitary company.” *Id.* at 105. And the court emphasized that, when fashioning a new remedy, the district court should bear in mind that the Court of Appeals had “drastically” altered the basis of liability (*id.* at 105, 107) and that the new remedy should reflect the “limited ground of liability” upheld on appeal. *Id.* at 107.

Second, if plaintiffs had pursued structural relief on remand, Microsoft would have been entitled to present evidence challenging a “wide range of plaintiffs’ factual representations, including the feasibility of dividing Microsoft, the likely impact on consumers, and the effect of divestiture on shareholders.” *Id.* at 101. This not only would have been time consuming—both in the district court

and then, assuming this Court actually ordered structural relief anew, again in the Court of Appeals—but also would have permitted Microsoft to introduce a plethora of new evidence. Foregoing a structural remedy permitted plaintiffs to speed along the remand proceedings and obtain quicker relief and relief that was more likely to be affirmed on appeal.

2. Remedying Tying Is No Longer an Objective

The Revised Proposed Final Judgment also departs significantly from the Initial Final Judgment by omitting a prohibition on tying. *See* IFJ § 3.f (“Ban on Contractual Tying”). The Court of Appeals vacated Microsoft’s liability on the tying claim (*Microsoft*, 253 F.3d at 84–97), and soon thereafter plaintiffs informed Microsoft and this Court that, in light of the appellate court’s decision, we would no longer pursue allegations of tying. Joint Status Report 2 (Sept. 20, 2001). Thus, even if the United States had not entered into a negotiated settlement and instead continued its litigation, we would not have pursued the tying claim. As with structural relief, plaintiffs abandoned the tying claim for both legal and practical reasons.

The Court of Appeals vacated and remanded, rather than reversed, the tying claim, but left clear instructions on what it expected on remand. *See Microsoft*, 253 F.3d at 95–97. First, plaintiffs would have to pursue the claim under the rule of reason—with its rigorous proof requirements—rather than the per se rule, which obviates many difficult problems of proof. *Id.* at 89–95. Second, plaintiffs would be required to show that Microsoft’s conduct “unreasonably restrained competition . . . in the tied good market,” but would be “precluded from arguing any theory of harm that depends on a precise definition of browsers or barriers to entry . . . other than what may be implicit in Microsoft’s tying arrangement.” *Id.* at 95. Plaintiffs considered these to be significant legal hurdles.

Of course, pursuing the tying claim on remand also would have raised many of the same practical difficulties as discussed with respect to pursuing structural relief on remand. For example, continued pursuit of tying would have delayed the remand proceedings significantly, thereby further delaying any relief for consumers. Also, Microsoft would have been entitled to introduce a whole host of new evidence relating to its claimed procompetitive justifications for its actions. Thus, the decision to abandon

the tying claim was a sound exercise of prosecutorial discretion.

The United States’ decision to abandon the tying claim, coupled with the Court of Appeals’ decision to reject the attempted monopolization count, had a significant impact on the scope of relief the United States could obtain. The tying and attempted monopolization claims were the only two considered by the Court of Appeals that asserted a direct anticompetitive impact in the market for Web browsers. The remaining count, monopoly maintenance, asserted an anticompetitive impact in the operating system market. The only connection that Web browsers had to this claim was that they were one of the nascent middleware threats that Microsoft had impeded. Therefore, without a claim asserting a direct impact in the Web browser market, the United States’ was entitled to relief that restored nascent threats like those that Web browsers had presented, not relief that addressed some broader injury in the browser market.

3. The New Conduct Restrictions Compare Favorably to Those in the Initial Final Judgment

The Revised Proposed Final Judgment is based on the interim conduct restrictions of the Initial Final Judgment of June 7, 2000.

a. Substantive Provisions Included in Both the Initial Final Judgment and the Revised Proposed Final Judgment

Both decrees prohibit Microsoft from retaliating against OEMs that support non-Microsoft products. *Compare* IFJ § 3.a.i with RPFJ § III.A. Both decrees also require Microsoft to license its Windows operating system products to the 20 largest OEMs on uniform terms. *Compare* IFJ § 3.a.ii, with RPFJ § III.B. The Initial Final Judgment also afforded OEMs flexibility in product configuration, as does the Revised Proposed Final Judgment. *Compare* IFJ § 3.a.iii, with RPFJ § III.C. The Initial Final Judgment also barred Microsoft from prohibiting OEMs from automatically launching a substitute user interface upon completion of the boot process (IFJ § 3.a.iii(3)), but the Court of Appeals expressly rejected this basis for liability (*Microsoft*, 253 F.3d at 63), so the Revised Proposed Final Judgment has no equivalent provision. And both decrees require Microsoft to provide OEMs and consumers the means to remove access to any Microsoft middleware that comes with Windows so that rival middleware may be substituted. *Compare* IFJ § 3.g.i, with RPFJ § III.H.

Section 3.b of the Initial Final Judgment required Microsoft to disclose to ISVs and OEMs all Windows APIs necessary for interoperation, including interoperation with servers; Sections III.D and III.E of the RPFJ accomplish the same result. The Initial Final Judgment also required Microsoft to establish a "secure facility" where ISVs, OEMs, and others could "study, interrogate and interact" with the Windows source code to help ensure interoperability. *See* IFJ § 3.b. The RPFJ omits this provision, but provides for affirmative disclosure of interfaces and protocols, and empowers the Technical Committee to ensure that those disclosures are being made. *See* RPFJ § IV.B. This approach strikes the appropriate balance by ensuring that developers will have the access they need, while protecting Microsoft's intellectual property from misappropriation.

Both decrees also comprehensively address Microsoft's relations with ISVs and IHVs to ensure that developers can create or use rival software. Both decrees accomplish this objective by broadly prohibiting Microsoft from threatening or retaliating against ISVs or IHVs' actual or contemplated action to develop, use, distribute, promote, or support software that competes with Microsoft middleware or operating system software. *Compare* IFJ §§ 3.d, 3.h, *with* RPFJ § III.F. Similarly, both decrees prohibit Microsoft from entering into exclusive agreements with third parties that would require them to refrain from distributing, promoting, using, or supporting rival software. *Compare* IFJ § 3.e, *with* RPFJ § III.G.

There are also similarities with respect to enforcement of the two decrees. For example, both decrees require Microsoft to maintain an internal antitrust compliance program (*compare* IFJ § 4, *with* RPFJ § IV.C), and both give plaintiffs access to Microsoft's source code, books, correspondence, personnel, etc. and the right to require Microsoft to submit written reports under oath. *Compare* IFJ § 5, *with* RPFJ § IV.A.2.

b. The RPFJ Contains Provisions Not Included in the Initial Final Judgment

Although the Initial Final Judgment required Microsoft to disclose its APIs to facilitate interoperation (IFJ § 3.b), the RPFJ goes further by requiring Microsoft to offer the necessary related licenses for the intellectual property that Microsoft must disclose. *See* RPFJ §§ III.I.1, III.I.4. This ensures that Microsoft cannot use its intellectual property rights to undermine the competitive value of its disclosure obligations.

The RPFJ also significantly enhances enforcement of the decree as compared to the Initial Final Judgment. As previously discussed (see page 60 above), the RPFJ establishes a Technical Committee—a full-time, on-site compliance team of computer experts, complete with its own staff and the power to hire consultants—to monitor compliance with the decree, report violations to the Department, and attempt to resolve technical disputes under the disclosure provisions. RPFJ §§ IV.B.8, IV.D.4. The Technical Committee will have complete access to Microsoft's source code (RPFJ § IV.B.8.c), records, facilities, and personnel. Its dispute resolution responsibilities (RPFJ § IV.D) reflect the recognition that the market will benefit from rapid, consensual resolution of issues whenever possible, more so than litigation under the Department's contempt powers. The dispute resolution process complements, but does not supplant, ordinary methods of enforcement. Complainants may still bring their inquiries directly to the Department, and need not go first to the Technical Committee (RPFJ § IV.D.1). The Technical Committee represents an innovation in consent decrees that the United States believes will improve the speed and quality of enforcing a decree in a field as technical and fast-paced as the computer industry.

The Revised Proposed Final Judgment provides for extending the decree's duration in the event Microsoft is found to have engaged in a "pattern of willful and systematic violations" of its terms. RPFJ § V.B. This potential threat is yet another means to ensure that Microsoft will comply with all of the decree's provisions, to the ultimate benefit of consumers.

Finally, the United States updated the RPFJ in several key ways to improve the clarity of the decree and account for changes in the industry since the IFJ was proposed. First, the RPFJ contains a new provision in Section III.H.3 that prohibits Microsoft from designing Windows to automatically alter an OEMs middleware configurations on the desktop without first seeking confirmation from the user no sooner than 14 days after the consumer has first booted the computer. This provision was included in response to Microsoft's inclusion of the Clean Desktop Wizard product in Windows XP that "sweeps" the unused icons that the OEM has chosen to place on the desktop. Second, the definition of middleware products in the RPFJ was updated by including the actual names of the current Microsoft middleware products—Internet Explorer, Microsoft's Java

Virtual Machine, Windows Media Player, Windows Messenger and Outlook Express. (RPFJ § VI.K). This significantly improves the clarity of the decree because the IFJ had not explicitly indicated which current Microsoft products constituted middleware. The RPFJ's middleware definitions were also updated to account for the increased emphasis on downloading as a distribution mechanism in the market.

C. The Revised Proposed Final Judgment Creates Competitive Conditions

There can be no guarantee that consumers and industry participants will prefer rival middleware over Microsoft's software, or that rival middleware will ever displace—or facilitate the displacement of—Microsoft's monopoly position, but the RPFJ restores competitive conditions that foster such threats. Indeed, even the district court, in its extensive findings of fact and conclusions of law, expressly disclaimed the conclusion that but for Microsoft's anticompetitive acts, Netscape's browser and/or Sun's Java technologies necessarily would have eroded Microsoft's monopoly position. *See Findings of Fact*, ¶411; *Microsoft*, 253 F.3d at 107. Thus, consistent with the antitrust laws, the RPFJ refrains from picking winners and losers, and sticks to restoring the competitive conditions. Consumers benefit from competition, and the goal of the antitrust laws is to protect it, not weight it to a particular result.

V. The Court Should Make Its Public Interest Determination and Enter the Decree as Expeditiously as Possible

Time is of the essence. When the Court five months ago ordered the parties to "expend and concentrate all of their resources upon resolving these cases through a fair settlement for all parties," Order at 2 (Sept. 28, 2001), the Court recognized:

The claims by Plaintiffs of anticompetitive conduct by Microsoft arose over six years ago, and these cases have been litigated in the trial and appellate court for over four years. As the Court of Appeals has noted, the relevant time frame for this dispute spans "an eternity in the computer industry."

Order at 2 (Sept. 28, 2001). The public has waited long enough. The Court should make a determination that entry of the proposed final judgment is in the public interest, and then enter it as expeditiously as possible.

A. The Court Should Not Hold an Evidentiary Hearing

As the Court has recognized, the Tunney Act does not require an

evidentiary hearing as part of this proceeding.⁵⁹ Tr. at 20 (Feb. 8, 2002), although the Court left open the possibility that it will decide to hold one. *Id.* at 20–21. The question lies within the Court's sound discretion, guided by the principle that "the trial judge will adduce the necessary information through the least complicated and least time-consuming means possible." Senate Report at 6; *accord* House Report at 8.

In our view, at the conclusion of the one- or two-day hearing the Court has ordered, Order (Feb. 15, 2002); *see* Tr. 2/15/02 at 5, at which the Court is considering allowing oral argument by third parties, *id.* at 9, the Court will have more than ample information on which to base its public interest determination. The Court should not hold an evidentiary hearing.

First, the very length and size of this case, to which some commentators point as justification for an evidentiary hearing, actually show that there is no need for one. The Court already has available to it a massive trial record—including testimony and thousands of exhibits—plus tens of thousands of comments (some including affidavits, technical reports, and other evidentiary presentations) submitted as part of the Tunney Act process. This record contains extensive information about the competitive structure of the industry and myriad other matters relevant to the public interest determination. Little if anything more would be learned from live witnesses and cross-examination than is already known from the record, comments, and the United States' responses to the comments.⁶⁰

⁵⁹ The various materials the Tunney Act does require, *see* 15 U.S.C. 16(b), together with any record created prior to settlement, will usually suffice. *See United States v. Enova Corp.*, 107 F. Supp. 2d 10, 17 (D.D.C. 2000) ("Tunney Act expressly allows the court to make its public interest determination on the basis of the competitive impact statement and response to comments alone"); Senate Hearings at 152–53 (testimony of Hon. J. Skelly Wright) ("an experienced judge, who does have the facility of getting to the point and getting others to get to the point, can arrive at a public interest determination in most cases without using" additional tools); Senate Report at 6 ("[w]here the public interest can be meaningfully evaluated simply on the basis of briefs and oral arguments, that is the approach that should be utilized"). Even absent a settlement, no evidentiary hearing on relief is required where there are "no disputed factual issues regarding the matter of relief." *Microsoft*, 253 F.3d at 101.

⁶⁰ For example, commentator ProComp submitted a lengthy declaration from Professor Arrow, Arrow Decl., in opposition to the RPFJ, but fails to identify, in either its comments, ProComp Comment, or its filed memorandum, ProComp's Memorandum in Support of Its Motion for Limited Intervention or Tunney Act Participation (Feb. 7, 2002), anything specific that Professor Arrow would say at an evidentiary hearing beyond what already

Second, the most analogous precedent, *AT&T*, does not support an evidentiary hearing. In that case, considering the entry of a decree that would massively restructure the entire telecommunications industry, Judge Greene held two days of hearings, permitting some organizations to "present[] oral argument" *AT&T*, 552 F. Supp. at 147 n.65. But the court "concluded that none of the issues before it require[d] an evidentiary hearing. That being so, there [was] obviously no need, nor indeed any occasion, for the presentation by a third party of its own witnesses or for the cross-examination of adverse witnesses." *Id.* at 219. *See also id.* at 188 n.233 (rejecting contention that "the Court should not assess the propriety of the restrictions without holding evidentiary hearings with regard to the need therefor").⁶¹

Third, it is clear that much of the impetus behind the call for an evidentiary hearing comes from commentators who want that hearing to inquire into the Department of Justice's decision to enter into a settlement. The drive to challenge the propriety of prosecutorial decisions provides no warrant for an evidentiary hearing, because "the district court is not empowered to review the actions or behavior of the Department of Justice; the court is only authorized to review the decree itself." *Microsoft I*, 56 F.3d at 1459. *See also Maryland v. United States*, 460 U.S. 1001, 1005–06 (1983) (Rehnquist, J., dissenting) (considerations that led the Department of Justice to settle are not amenable to judicial review).

Fourth, an evidentiary hearing would further complicate the Tunney Act process and invite unwarranted delay in entering the RPFJ. Given the number of commentators and persons interested in participating in the Tunney Act process, it could prove difficult to manage an evidentiary hearing equitably without causing substantial delay. The public interest in achieving a prompt resolution of this case and rapid implementation of remedies⁶² should

appear in his declaration. *Cf. American Can Co. v. Mansukhani* 814 F.2d 421, 425 (7th Cir. 1987) (defendants not entitled to a hearing on remedies because they failed "to explain to the district court what new proof they would present to show" that the proposed remedy was unwarranted).

⁶¹ Judge Greene also denied all motions to intervene prior to the court's public interest determination. *AT&T*, 552 F. Supp. at 146 & n.61.

⁶² Although Microsoft has agreed to be bound by much of the RPFJ pending its entry (Stipulation ¶ 2 (Nov. 6, 2001)), some important provisions become effective only after entry. *See, e.g.*, RPFJ § IV.B (Technical Committee must be created "[w]ithin 30 days of entry of this Final Judgment"); *id.* § IV.C

not be frustrated absent a showing of very good cause.

B. The Court Should Not Delay Entry of the Decree Pending the Remedies Hearing in New York v. Microsoft

The remedies hearing in *New York v. Microsoft Corp.*, No. 98–CV–1233, is currently scheduled to begin on March 11, 2002. Some commentators have suggested that the Court delay its public interest determination in this case pending the results of that hearing, evidently so that the record, and perhaps the Court's adjudicated judgment, in *New York* can be imported into this Tunney Act proceeding. The suggestion that the Court link the two proceedings in this manner is legally flawed and ill-advised. Were the Court to follow the suggestion, it would undermine the foundations of the Tunney Act, bring into question the authority of the Department of Justice to settle lawsuits, threaten the viability of the consent decree as a tool of antitrust enforcement, and risk serious damage to federal/state cooperation in the prosecution of antitrust cases. It would be an unfortunate precedent for this Court to set.

1. Linking This Case to the Remedies Hearing in *New York* Would Be Bad Law and Bad Policy

Linking this case to the remedies hearing, and outcome, in *New York* would transform the nature of this proceeding in ways Congress did not intend and the law does not countenance. The Tunney Act establishes a complete framework for review and entry of a consent decree in a civil antitrust suit brought by the United States, a framework that does not encompass separate litigation brought by other plaintiffs. The Court's role in this case is to determine whether the judicial act of entering a proposed decree arrived at by agreement of the parties is "within the reaches of the public interest." *Microsoft I*, 56 F.3d at 1458 (quotation marks and emphasis omitted). In contrast, the role of the Court in *New York* is that of judicially resolving disputes between the parties—according to the applicable evidentiary standard—and ultimately imposing an adjudicated judgment. The Court's ability to play different roles in the two cases is not in doubt. But the Tunney Act does not provide for mixing those roles.

To the extent the Court delays this proceeding so as to rely on the *New York* record or result, the Court brings

(Microsoft's internal compliance program begins "within 30 days of entry").

adversary litigation, with all that entails, into the Tunney Act process, which is intended to be something quite different. The Tunney Act, intended “to encourage[] settlement by consent decrees as part of the legal policies expressed in the antitrust laws,” *United States v. Alex. Brown & Sons*, 963 F. Supp. 235, 238–39 (S.D.N.Y. 1997) (quoting House Report at 6, 1974 U.S.C.C.A.N. at 6537), *aff’d sub nom. United States v. Bleznak*, 153 F.3d 16 (2d Cir. 1998), would become the continuation of litigation by other means.

Linking the two proceedings would also leave the United States with two equally improper alternatives. Either the United States would have to participate, through intervention or other means, in litigation in *New York* (where it is too late to participate in remedy-phase discovery), or if not, it would have to let the outcome of its own case turn on a litigation record to which it is a stranger. Each alternative effectively deprives the United States of its ability to resolve a case by consent decree. Each deprives the Department of Justice of its authority to settle cases, Supreme Court precedent to the contrary notwithstanding, *see Cascade Natural Gas Corp. v. El Paso Natural Gas Co.*, 386 U.S. 129, 136 (1967) (Court does “not question the authority of the Attorney General to settle suits after, as well as before, they reach here”), because the case effectively continues in full litigation despite the settlement agreed to by the parties. The only difference between the alternatives left to the government is that the first continues to draw upon the resources a settlement should have freed up for use in other antitrust enforcement as the price of continued influence over the outcome of the government’s own case, while the second provides a resource savings, but at the cost of that very influence.

Both the United States and antitrust defendants would have a substantially reduced incentive to settle cases at all if Tunney Act proceedings could be linked to other litigation. Why settle, if the entry of judgment in the “settled” case could be delayed pending the outcome of parallel litigation that remains unsettled, and if the result in the “settled” litigation could depend on what happens in the remaining litigation? That result may satisfy those who think government antitrust cases in general, or at least this government antitrust case in particular, should not be settled, but it is inconsistent with the Tunney Act policy favoring settlement as a viable tool in the antitrust enforcement arsenal.

The possibility of this linking comes about here only because the United States, 20 States, and the District of Columbia joined forces in a cooperative effort to challenge anticompetitive conduct by a monopolist. This case and *New York* were consolidated for all purposes, and the plaintiffs worked closely to bring the matter to a successful resolution.⁶³ Last November, the remaining plaintiffs reached a point where they could not all agree on the next step; the United States and nine States settled with Microsoft, while the other nine plaintiff States (including the District of Columbia) chose to continue litigating. If that fact means, as a result of linkage between the remedy phase of *New York* and this Tunney Act proceeding, that the United States effectively has been prevented from settling its own lawsuit, the United States surely will view the prospect of future such collaborative enforcement efforts in a less favorable light. Such a result would be exceedingly unfortunate for the future of antitrust enforcement.

Finally, of course, linkage inevitably would delay entry of a final judgment, thereby further thwarting the public interest in prompt resolution of this case. *Cf. AT&T*, 552 F. Supp. at 213 (deferring approval of the proposed decree “would be unfair to the parties and to the public;” delay “can only multiply the costs of uncertainty that have plagued the industry far too long”).

2. The Claimed Benefits of Linkage Are Illusory

Perhaps these costs of linkage would be acceptable if the gains to be had were substantial. They are not.

Some argue that delaying this proceeding until after the remedies phase of *New York* will avoid the risk that the Court will prejudice that remedies phase by its determination here. But that risk is trivial. What the two cases share is one defendant (Microsoft), and a common record as of November 6, 2001. Two things principally set them apart. One is their different records from November 6 forward. The other, more important, distinction is that the Court faces two radically different tasks and addresses two radically different questions in the two proceedings. *See* pages 42–46, above. The Court’s task here is to determine whether entry of a negotiated settlement is in the public interest according to a deferential standard of review; its task in *New York* is to enter

an adjudicated judgment, perhaps devised by the Court itself, that the Court, in the exercise of its “broad discretion . . . [,] calculates will best remedy the conduct it has found to be unlawful,” *Microsoft*, 253 F.3d at 105, in light of the facts proven before it. The risk that its determination here would lead the Court to prejudice the result in *New York* is therefore minuscule.

Some also suggest that delay here until a remedy is determined by adjudication in *New York* will avoid the risk of inconsistent remedies in the two cases. This risk, too, is small. Although it is quite possible that the remedy in *New York* might impose on Microsoft requirements not imposed here, or not impose on Microsoft requirements that are imposed here, that possibility need not give rise to inconsistency. Only if the two remedies actually conflict—for example, one remedy requires Microsoft to do something the other prohibits, or one remedy requires Microsoft to provide access to a facility the other takes away from Microsoft—is there a troubling inconsistency. There is no reason to expect such an inconsistency to arise, especially given that the Court will be well aware of the specific terms of the RPFJ when it eventually enters judgment in *New York*. If an inconsistency does arise, however, there are ample means to deal with it. *See, e.g.*, RPFJ § VII (Court retains jurisdiction to modify decree).

Finally, some have suggested that delaying the proceedings here would conserve judicial resources. But apart from study of the existing record, which is necessary for both cases, judicial resources in the two proceedings will be devoted primarily to the remedies trial in *New York* and to the review of the public comments and the United States’ response in this matter. The Court could not properly reduce the resources it devotes to these two tasks whatever the sequence of the two proceedings. Moreover, the Tunney Act provides the Court broad latitude to streamline its review process, 15 U.S.C. § 16(f). Linking that review to separate litigation makes the Tunney Act review dependent on trials or hearings that are far less flexible, which can only complicate and delay the Tunney Act review.

Conclusion

The proposed final judgment satisfies all of the requirements of an antitrust remedy, complies with the decision of the court of appeals, and, most importantly, is in the public interest. Accordingly, the Court should enter the decree as soon as possible.

⁶³ Had the plaintiffs not embarked on this creative collaboration, it is highly unlikely that two cases against Microsoft would have gone forward, parallel but separate, with each reaching more or less the same result at more or less the same time.

Dated: February 27, 2002.

Respectfully submitted,

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Appendix A to Memorandum in Support of Entry of Proposed Judgment

Comparison of Court of Appeals' Findings on Liability to Provisions of the Revised Proposed Final Judgment

I. Liability Findings Affirmed by the Court of Appeals

Agreements with Computer Manufacturers ("OEMs")

1. Microsoft prohibited OEMs from removing any desktop icons, folders, or "Start" menu entries, thereby "thwart[ing] the distribution of a rival browser by preventing OEMs from removing visible means of user access to IE." *United States v. Microsoft Corp.*, 253 F.3d 34, 61, 64 (D.C. Cir. 2001).

RPFJ Provisions:

- **Section III.H.1** requires Microsoft to "[a]llow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access . . . and altering default invocations . . . with regard to each such Microsoft Middleware Product"

2. Microsoft prohibited OEMs from "modifying the initial boot sequence . . . , thus prevent[ing] OEMs from using that process to promote the services of IAPs. . . ." 253 F.3d at 61-62, 64.

RPFJ Provisions:

- **Section III.C.3** prohibits Microsoft from restricting OEMs from "[l]aunching automatically, at the conclusion of the initial boot sequence or subsequent boot sequences, or upon connections to or disconnections from the Internet, any Non-Microsoft Middleware"

- **Section III.C.4** prohibits Microsoft from restricting OEMs from "[o]ffering users the option of launching other Operating Systems . . . or a non-Microsoft boot-loader or similar program. . . ."

- **Section III.C.5** prohibits Microsoft from restricting OEMs from "[p]resenting in the initial boot sequence its own IAP offer"

3. Microsoft prohibited OEMs from "adding icons or folders different in size or shape from those supplied by Microsoft," thereby preventing OEMs from "promot[ing] rival browsers, which keeps developers focused upon the APIs in Windows." 253 F.3d at 62, 64.

RPFJ Provisions:

- **Section III.C.1** prohibits Microsoft from restricting OEMs from "[i]nstalling, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware . . . on the desktop or Start menu, or anywhere else in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed"

- **Section III.C.2** prohibits Microsoft from restricting OEMs from "[d]istributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape"

- **Section III.H.3** requires Microsoft to "[e]nsure that a Windows Operating System Product does not (a) automatically alter an OEM's configuration of icons, shortcuts or menu entries . . . pursuant to Section III.C of this Final Judgment without first seeking confirmation from the user and (b) seek such confirmation . . . until 14 days after the initial boot up of a new Personal Computer"

4. Microsoft prohibited OEMs from "using the 'Active Desktop' feature to promote third-party brands," thereby preventing OEMs from "promot[ing] rival browsers, which keeps developers focused upon the APIs in Windows." 253 F.3d at 62, 64.

RPFJ Provisions:

- **Section III.C.1** prohibits Microsoft from restricting OEMs from "[i]nstalling, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware . . . on the desktop or Start menu, or anywhere else in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed"

- **Section III.C.2** prohibits Microsoft from restricting OEMs from "[d]istributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape"

Binding of Internet Explorer to Windows

5. Microsoft excluded IE from the "Add/Remove Programs" utility, thereby "reduc[ing] the usage share of rival browsers not by making Microsoft's own browser more attractive to consumers but, rather, by discouraging OEMs from distributing rival products." 253 F.3d at 65, 67.

RPFJ Provisions:

- **Section III.H.1** requires Microsoft to "[a]llow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access . . . and altering default invocations . . . with regard to each such Microsoft Middleware Product"

6. Microsoft "'plac[ed] code specific to Web browsing in the same files as code that provided operating system functions'" (253 F.3d at 65 (quoting *Findings of Fact* ¶ 161)), thus "deter[ring] OEMs from pre-installing rival browsers, thereby reducing the rivals' usage share and, hence, developers' interest in rivals' APIs as an alternative to the API set exposed by Microsoft's operating system." 253 F.3d at 66.

RPFJ Provisions:

- **Section III.C.1** prohibits Microsoft from restricting OEMs from "[i]nstalling, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware . . . on the desktop or Start menu, or anywhere else in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed"

- **Section III.H.1** requires Microsoft to "[a]llow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access . . . and altering default invocations . . . with regard to each such Microsoft Middleware Product"

Agreements With Internet Access Providers ("IAPs")

7. Microsoft "agreed to provide easy access to IAPs" services from the Windows desktop in return for the IAPs' agreement to promote IE exclusively

and to keep shipments of internet access software using Navigator under a specific percentage, typically 25%.” 253 F.3d at 68. Such agreements ensure “that the “majority” of all IAP subscribers are offered IE either as the default browser or as the only browser. . . .” *Id.* at 71.

RPFJ Provisions:

- **Section III.G.1** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

- **Section III.G.2** prohibits Microsoft from entering into any agreement with “any IAP or ICP that grants placement on the desktop or elsewhere in any Windows Operating System Product to that IAP or ICP on the condition that the IAP or ICP refrain from distributing, promoting or using any software that competes with Microsoft Middleware.”

Agreements With Internet Content Providers (“ICPs”), Independent Software Vendors (“ISVs”) and Apple

8. In dozens of “First Wave” agreements, Microsoft “‘promised to give preferential support, in the form of early Windows 98 and Windows NT betas, other technical information, and the right to use certain Microsoft seals of approval, to important ISVs that agree to certain conditions. One of these conditions is that the ISVs use Internet Explorer as the default browsing software for any software they develop with a hypertext-based user interface.” 253 F.3d at 71–72 (quoting *Findings of Fact* ¶339). In so doing, Microsoft kept “rival browsers from gaining widespread distribution (and potentially attracting the attention of developers away from the APIs in Windows)” *Id.* at 72.

RPFJ Provisions:

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

- **Section III.G.1** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

9. Microsoft agreed to continue development of Mac Office, a suite of

business productivity applications needed by Apple, only when Apple agreed to make Internet Explorer the default browser on Apple’s operating system and to refrain from positioning icons for non-Microsoft browsing software on the desktop of new Apple Macintosh computers or Mac OS upgrades. 253 F.3d at 73. “Microsoft’s exclusive contract with Apple has a substantial effect in restricting distribution of rival browsers” *Id.* at 73–74.

RPFJ Provisions:

- **Section III.F.1** prohibits Microsoft from retaliating against any ISV or IHV because of that ISV’s or IHV’s “developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software.”

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

- **Section III.G. 1.** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

Efforts to Exclude Sun’s Java

10. In dozens of “First Wave” agreements with ISVs, Microsoft “conditioned receipt of Windows technical information upon the ISVs” agreement to promote Microsoft’s JVM [Java Virtual Machine] exclusively. . . .” 253 F.3d at 75. Such agreements “foreclosed a substantial portion of the field for JVM distribution and . . . , in so doing, they protected Microsoft’s monopoly from a middleware threat” *Id.* at 76.

RPFJ Provisions:

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

- **Section III.G.1** prohibits Microsoft from entering into any agreement with “any IAP, ICP, ISV, IHV, or OEM that grants Consideration on the condition that such entity distributes, promotes,

uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software”

11. Microsoft “deceived Java developers regarding the Windows-specific nature” of Microsoft’s Java software development tools. Thus, “developers who relied upon Microsoft’s public commitment to cooperate with Sun and who used Microsoft’s tools to develop what Microsoft led them to believe were cross-platform applications ended up producing applications that would run only on the Windows operating system.” 253 F.3d at 76.

RPFJ Provisions:

- **Section III.D** requires Microsoft to disclose to all ISVs “the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product.”

12. Microsoft threatened Intel, which was developing a high-performance cross-platform Windows-compatible JVM, that if Intel “did not stop aiding Sun on the multimedia front, then Microsoft would refuse to distribute Intel technologies bundled with Windows.” 253 F.3d at 77.

RPFJ Provisions:

- **Section III.F.1** prohibits Microsoft from retaliating against any ISV because of that ISV’s “developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software.”

- **Section III.F.2** prohibits Microsoft from “condition[ing] the grant of any Consideration on an ISV’s refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software”

II. Liability Findings Rejected by the Court of Appeals

1. Microsoft prohibited OEMs from “causing any user interface other than the Windows desktop to launch automatically.” 253 F.3d at 62. The court of appeals found that this restriction had an anticompetitive effect (*id.*), but does *not* violate Section 2 because “a shell that automatically prevents the Windows desktop from ever being seen by the user is a drastic alteration of Microsoft’s copyrighted work, and outweighs the marginal anticompetitive effect of prohibiting the OEMs from substituting a different interface automatically upon

completion of the initial boot process.” *Id.* at 63.

2. Microsoft designed Windows 98 to “override the user’s choice of a default browser in certain circumstances.” 253 F.3d at 67. The court of appeals found that plaintiffs had failed to rebut Microsoft’s proffered technical justification that such overriding was necessary in a “few” circumstances, e.g., invoking the Windows 98 Help system, Windows Update feature, or accessing the Internet through “My Computer” or “Windows Explorer.” *Id.*

3. Microsoft offered Internet Explorer free of charge to IAPs and ISVs. The court of appeals held that “the antitrust laws do not condemn even a monopolist for offering its product at an attractive price, and we therefore have no warrant to condemn Microsoft for offering . . . IE . . . free of charge or even at a negative price.” 253 F.3d at 68 (giving IE to IAPs); *see also id.* at 75 (giving IE to ISVs).

4. Microsoft offered “IAPs a bounty for each customer the IAP signs up for service using the IE browser.” 253 F.3d at 67. The court of appeals held that “the antitrust laws do not condemn even a monopolist for offering its product at an attractive price, and we therefore have no warrant to condemn Microsoft for offering . . . IE . . . free of charge or even at a negative price.” *Id.* at 68.

5. Microsoft developed the IE Access Kit (IEAK), a “software package that allows an IAP to ‘create a distinctive identity for its service in as little as a few hours by customizing the [IE] title bar, icon, start and search pages,’ ” and offered the IEAK to IAPs for free. 253 F.3d at 68 (quoting *Findings of Fact* ¶ 249). The court of appeals held that “the antitrust laws do not condemn even a monopolist for offering its product at an attractive price, and we therefore have no warrant to condemn Microsoft for offering . . . the IEAK . . . free of charge or even at a negative price.” *Id.*

6. Microsoft entered into exclusive dealings with ICPs, which develop websites, in exchange for the ICPs’ agreement to distribute, promote, and rely on IE rather than Netscape’s Navigator browser. 253 F.3d at 71. The court of appeals found that “plaintiffs failed to demonstrate that Microsoft’s deals with the ICPs have a substantial effect upon competition. . . .” *Id.*

7. Microsoft developed a JVM that “allows Java applications to run faster on Windows than does Sun’s JVM, . . . but a Java application designed to work with Microsoft’s JVM does not work with Sun’s JVM and vice versa.” 253 F.3d at 74. The court of appeals held that “a monopolist does not violate the

antitrust laws simply by developing a product that is incompatible with those of its rivals.” *Id.* at 75.

8. The court of appeals reversed the district court’s finding that Microsoft was liable based on its “general ‘course of conduct’ ” apart from specific acts that violated Section 2. 253 F.3d at 78.

Appendix B to Memorandum in Support of Entry of Proposed Judgment

United States v. Microsoft Corp. — NEWSPAPER NOTICE; Department of Justice, Antitrust Division

Take notice that a revised proposed Final Judgment as to Microsoft Corporation has been filed in a civil antitrust case, *United States of America v. Microsoft Corporation*, Civil No. 98–1232. On May 18, 1998, the United States filed a Complaint alleging that Microsoft, the world’s largest supplier of computer software for personal computers, restrained competition in violation of Sections 1 and 2 of the Sherman Act, 15 U.S.C. 1–2. Following a 78-day trial in late 1998 and early 1999, the United States District Court for the District of Columbia found that Microsoft had violated both Sections 1 and 2 of the Sherman Act. On appeal, the United States Court of Appeals for the District of Columbia unanimously affirmed portions of the district court’s finding and conclusion that Microsoft illegally maintained its operating system monopoly in violation of Section 2 of the Sherman Act, but reversed and remanded other portions of the district court’s determinations. Specifically, the court of appeals reversed the district court’s determination that Microsoft violated Section 2 by illegally attempting to monopolize the Internet browser market and remanded the district court’s determination that Microsoft violated Section 1 of the Sherman Act by unlawfully tying its browser to its operating system. The court of appeals also vacated the district court’s remedial order, including its order that Microsoft be split into separate operating systems and applications businesses, and remanded the case to a new district court judge for further proceedings. Following intensive mediation efforts, the United States and Microsoft subsequently reached the agreement embodied in the revised proposed Final Judgment, which would impose injunctive relief to enjoin continuance and prevent recurrence of the violations of the Sherman Act by Microsoft that were upheld by the court of appeals.

The revised proposed Final Judgment, filed November 6, 2001, will stop recurrence of Microsoft’s unlawful

conduct, prevent recurrence of similar conduct in the future and restore competitive conditions in the personal computer operating system market by, among other things, prohibiting actions by Microsoft to prevent computer manufacturers and others from developing, distributing or featuring middleware products that are threats to Microsoft’s operating system monopoly; creating the opportunity for independent software vendors to develop products that will be competitive with Microsoft’s middleware products; requiring Microsoft to disclose interfaces in order to ensure that competing middleware and server software can interoperate with Microsoft’s operating systems; ensuring full compliance with the revised proposed Final Judgment; and providing for swift resolution of technical disputes. A Competitive Impact Statement has been filed by the United States describing the Complaint, the revised proposed Final Judgment, the industry, and the remedies available to private litigants who may have been injured by the alleged violation. Copies of the Complaint, revised proposed Final Judgment and Competitive Impact Statement are available for inspection at the Department of Justice in Washington, DC, at Antitrust Documents Group, 325 7th Street NW., Ste. 215 North, Washington, DC 20530 (please call 202–514–2481, for appointments only), on the Department of Justice Web site at <http://www.usdoj.gov/atr>, and at the Office of the Clerk of the United States District Court for the District of Columbia, 333 Constitution Avenue, NW., Washington, DC 20001.

Interested persons may address comments to Renata Hesse, Trial Attorney, Suite 1200, Antitrust Division, Department of Justice, 601 D Street, NW., Washington, DC 20530; (facsimile) 202–616–9937 or 202–307–1454; or (e-mail) microsoft.atr@usdoj.gov within 60 days of the date of publication of the revised proposed Final Judgment and Competitive Impact Statement in the **Federal Register**. While comments may also be sent by regular mail, in light of recent events affecting the delivery of all types of mail to the Department of Justice, including U.S. Postal Service and other commercial delivery services, and current uncertainties concerning when the timely delivery of this mail may resume, the Department strongly encourages, whenever possible, that comments be submitted via e-mail or facsimile.

Appendix C to Memorandum in Support of Entry of Proposed Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v.
Microsoft Corporation, Defendant;
Declaration of David S. Sibley.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002;
Tunney Act Hearing.

I. Qualifications and Introduction

1. My name is David S. Sibley. I am the John Michael Stuart Centennial Professor of Economics at the University of Texas at Austin. I received the degree of B.A. in Economics from Stanford University in 1969 and a Ph.D. in Economics from Yale University in 1973. In addition to my current teaching responsibilities, I have taught graduate level courses in economics at the University of Pennsylvania and Princeton University. Prior to joining the University of Texas, I was Head of the Economics Research Group at Bell Communications Research. I have also served as a Member of the Technical Staff in economics at Bell Laboratories. During the last thirty years, I have carried out extensive research in the areas of industrial organization, microeconomic theory, and regulation. My publications have appeared in a number of leading economic journals, including the *Journal of Economic Theory*, *Review of Economic Studies*, *Rand Journal of Economics*, *American Economic Review*, *Econometrica*, and the *International Economic Review*, among others. I am also the co-author (with Steven J. Brown) of a leading textbook on monopoly pricing, *The Theory of Public Utility Pricing*, which was first published by Cambridge University Press in 1986.

2. I have consulted extensively for various firms and agencies, both in the United States and abroad, on antitrust and regulatory matters. In 1998, I was retained by the U.S. Department of Justice (“DOJ”) to examine the competitive effects of contractual restrictions in agreements between Microsoft Corporation (“Microsoft”) and personal computer original equipment manufacturers (“PC manufacturers” or “OEMs”), Internet access providers (“IAPs”), and Internet content providers (“ICPs”). The declaration that I filed in May 1998 on behalf of the Antitrust Division of the DOJ summarized my economic analysis.¹ Appendix A contains a copy of my *curriculum vitae*.

3. I have been asked by the DOJ to review the terms of its proposed settlement with Microsoft and to provide an opinion as to whether the antitrust remedy embodied in the settlement is in the “public interest.” It is my understanding that key components of the public interest standard of the Tunney Act are satisfied when the antitrust remedy is sufficient to (1) stop the offending conduct, (2) prevent its reoccurrence, and (3) restore competitive conditions.²

4. In conducting this analysis, I examined the following documents: (1) the *Revised Proposed Final Judgment*,¹ the *Second Revised Proposed Final Judgment*, including the accompanying memorandum regarding modifications,² and the *Competitive Impact Statement* of the DOJ;³ (2) the *Findings of Fact and Conclusions of Law* issued by Judge Jackson;⁴ (3) the decision issued by the U.S. Court of Appeals for the D.C. Circuit in June of 2001;⁵ (4) the record from the U.S. Senate Judiciary Committee’s December 12, 2001, hearing regarding the proposed settlement, including the responses to follow-up questions posed to Assistant Attorney General Charles James;⁶ (5) the DOJ’s written response to questions regarding the proposed settlement raised by Senator Orrin Hatch;⁷ (6) the

May 18, 1998) (hereinafter “May 1998 Sibley Decl.”). See also David S. Sibley, Michael J. Doane, and Ashish Nayyar (2001), “Economic Issues in U.S. v. Microsoft,” *UWLA Law Review*, Symposium: Cyber Rights, Protection, and Markets, 103–136.

² My declaration does not address the compliance and enforcement procedures contained in the proposed remedy.

¹ Revised Proposed Final Judgment, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. Nov. 6, 2001).

² Second Revised Proposed Final Judgment, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. to be filed Feb. 27, 2002) (hereinafter “SRPFJ”); *United States’ Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment, United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. to be filed Feb. 27, 2002).

³ Competitive Impact Statement, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (CKK) (D.D.C. No. 15, 2001) (hereinafter “CIS”).

⁴ See Findings of Fact, *United States v. Microsoft Corp.*, 84 F. Supp.2d 9 (D.D.C. Nov. 5, 1999); Conclusions of Law, *United States v. Microsoft Corp.*, 87 F. Supp.2d 30 (D.D.C. Apr. 3, 2000).

⁵ *United States v. Microsoft Corp.*, 253 F.3d 34 (D.C. Cir. June 28, 2001).

⁶ See United States Senate, Senate Committee on the Judiciary Documents for the December 12 Hearing on “The Microsoft Settlement: A Look to the Future”; Office of the Assistant Attorney General, United States Department of Justice, Response to written follow-up questions posed to Assistant Attorney General Charles James (Jan. 24, 2002).

⁷ See Office of the Assistant Attorney General, United States Department of Justice, Response to

Litigating States Proposed Final Judgment; (7) comments on the settlement filed by third parties, including declarations submitted by other economists; and (8) public documents and websites containing relevant information.

5. My conclusions are summarized as follows:

- Any economic analysis of the SRPFJ must have as its starting point a clear delineation of the conduct found to be unlawful. The remedy presently under consideration must therefore focus attention on and fully resolve the appellate court finding that Microsoft engaged in specific anticompetitive acts to maintain its operating system monopoly.

- In developing this remedy, it is necessary to balance two broad factors: (1) the need to impose constraints on Microsoft’s current and future behavior so that the unlawful acts stop and do not recur, and competitive conditions are restored; and (2) the requirement that these constraints not be so intrusive and complex that they themselves distort market outcomes.

- The SRPFJ achieves the right balance. Broadly defined provisions banning exclusivity, discrimination, and retaliation fundamentally alter the way Microsoft does business, and eliminate the artificial entry barriers erected by Microsoft that are the source of competitive concern. At the same time, the SRPFJ does not create market distortions, such as over-extensive regulation of Microsoft that may invite inefficient rent-seeking by Microsoft’s competitors, and make Microsoft a less efficient competitor.

- Microsoft erected artificial entry barriers to slow or halt the natural tendency of the marketplace to provide certain alternative technologies (known as “middleware”) that have the potential to erode Microsoft’s operating system monopoly. The proposed decree aims to restore and enhance competitive conditions by removing technical barriers between Microsoft and rival middleware suppliers. This is the appropriate conduct to be remedied, not the existence of the monopoly itself, or barriers which arise naturally in software markets.

- The proposals of other commentators fail to strike the right balance. In an attempt to eliminate all theoretical ways in which Microsoft could harm competition, they propose a complex regulatory program that is likely to be slow-moving, litigious, and vulnerable to manipulation by

¹ Declarations of David S. Sibley, *United States v. Microsoft Corp.*, Civ. Action No. 98–1232 (D.D.C.

Senator Hatch’s letter of November 29, 2001 (Dec. 11, 2001).

Microsoft's competitors, to say nothing of Microsoft itself.

- In analyzing the SRPFJ, I have had the benefit of reviewing a number of thoughtful and probing comments on the proposed decree. I found that most of the potential problems raised by the various commentators are, in fact, not problems at all, but are met by the SRPFJ upon careful analysis. My review of their criticisms reveals the potential loopholes that are theoretical possibilities are either unimportant, or rely on strategies that Microsoft would not have the incentive to undertake.

- In light of the above, in my opinion, the SRPFJ is in the public interest.

6. I have organized my declaration as follows: In Section II, I discuss the specific anticompetitive acts that are the focus of this inquiry and provide an overview of the proposed remedy embodied in the SRPFJ. This section also reviews the characteristics of software markets that are relevant to an economic analysis of the proposed decree. Section III presents my analysis of the SRPFJ and discusses why, in my opinion, the proposed decree meets the public interest requirement of the Tunney Act. Section IV addresses the main suggestions for additional remedy provisions discussed by various commentators. My conclusions are presented in Section V.

II. Microsoft's Unlawful Conduct and Proposed Remedy in the SRPFJ

7. Any economic analysis of the SRPFJ must have as its starting point a clear delineation of the conduct found to be unlawful. To be in the "public interest," an antitrust remedy must stop the offending conduct, prevent its recurrence, and restore competitive conditions. The remedy presently under consideration must therefore focus attention on and fully resolve the appellate court finding that Microsoft engaged in specific anticompetitive acts to maintain its monopoly position in the market for operating systems designed to run on Intel-compatible personal computers ("PCs").

8. To assess the remedial effectiveness of the SRPFJ, it is useful for two reasons to review the characteristics of software markets that gave rise to the Microsoft operating system ("OS") monopoly. First, as discussed below, certain economic forces can lead naturally to dominance by a single firm, even apart from anticompetitive conduct. It was alleged, and both the District Court and the Court of Appeals agreed, that Microsoft's conduct erected artificial entry barriers on top of those that occur naturally in software markets. These artificial entry barriers were added to

slow or halt the adoption of alternative technologies (known as "middleware") that have the potential to erode Microsoft's OS monopoly. This is the conduct to be remedied, not the existence of the monopoly itself.

9. Second, there is widespread agreement that the middleware threat to the Microsoft operating system posed by the Netscape Web browser (i.e., Navigator) and the Java programming technology was a "nascent" one.⁸ While there is no question that Microsoft's conduct was aimed at eliminating that threat, there is significant uncertainty regarding when Microsoft's OS monopoly would have been substantially eroded (if at all). Thus, the appropriate remedy in this case is to restore the potential threat that middleware provides, not to eliminate natural entry barriers that are not in themselves a cause for competitive concern. This point has been overlooked by those critical of the proposed decree who argue the appropriate antitrust remedy in this case calls for the elimination of the applications barrier to entry.

A. Characteristics of Software Markets

10. In many software markets, including OS markets, there are fundamental forces that may lead to one firm being dominant at a given time and that tend to create barriers to entry. These forces have been widely discussed in the economics and computing literature. The first is the presence of *scale economies*. For complex software such as an OS, the initial or "first-copy" costs to writing software are often very large, whereas the incremental cost of producing additional copies is small. Hence, average cost declines as the scale of output rises. The second is *increasing returns in consumption*. The larger the market share of a particular OS, the more independent software vendors ("ISVs") will tend to write applications for that OS. The more this happens, the more attractive will customers find that OS, further increasing its market share, which leads to the development of more new software applications, and so forth. Thus, increasing returns in consumption induce a series of feedback effects, which tend to make a dominant OS more dominant over time.⁹

⁸ *United States v. Microsoft Corp.*, 253 F.3d 34, 79 (D.C. Cir. June 28, 2001).

⁹ Increasing returns to consumption is often discussed as an important consequence of *network effects*. First formalized by Rohlfs (1974), there is a network effect whenever the value to existing users of a network increases as the network expands with new users. See Jeffrey H. Rohlfs (1974), "A Theory of Interdependent Demands for Communications

11. Economies of scale and increasing returns to consumption give rise to a phenomenon that lies at the heart of antitrust analysis of network industries: monopoly tipping.¹⁰ If a large set of users adopts a new network technology, then that technology becomes more attractive to everyone else as a result of increasing returns in consumption. As more users join, the technology becomes still more attractive until it becomes dominant; in economic terminology, the market has "tipped" to the new technology. Because users invest time and money in learning to use a given technology proficiently, for a newer technology to succeed, it would have to offer a substantial improvement in performance—i.e., enough of an improvement at least to overcome the switching costs associated with the change. In the normal course of markets and competition, such improvements do in fact occur. One example is the displacement of slide rules by pocket calculators.

12. The economic theory of network effects describes well the performance of the OS market. As an operating system gains popularity, the incentive to develop software for that operating system grows since the number of potential customers for the application developer is larger. This, in turn, increases the value of the operating system to end users (and likely its market share), which is determined by the quality and variety of software applications written for it. As the OS gains market share, software developers find it even more advantageous to produce additional applications for that system. This feedback effect explains why the number of complementary software applications and the installed base of these applications serve as natural barriers to entry, and also why alternative operating systems already in the market at a small scale are not effective competitors. This feature of software markets has become known as the applications barrier to entry.¹¹

Service," 5 Bell Journal of Economics and Management Science 16–37. See also Michael Katz and Carl Shapiro (1985), "Network Externalities, Competition and Compatibility," 75 American Economic Review 424–440; Michael Katz and Carl Shapiro (1986), "Technology Adoption in the Presence of Network Externalities," 94 Journal of Political Economic 822–841.

¹⁰ See, e.g., Joseph Farrell and Garth Saloner (1986), "Installed Base and Compatibility: Innovation, Product Differentiation, and Predation," 76 American Economic Review 940–955; Joseph Farrell and Garth Saloner (1985), "Standardization, Compatibility, and Innovation," 16 Rand Journal of Economics 70–83.

¹¹ In my May 1998 Declaration, I argued that the application barrier to entry occurs naturally in certain software markets and is not, by itself, a source of antitrust concern. By contrast, I stated

13. Microsoft's dominant market share was a predictable consequence of the applications barrier to entry. At trial, it was documented that Microsoft's market share in each period from 1991 to 1997 held consistently at about ninety percent. Further, it was documented that Microsoft's OS dominance was stable, that it had hardly fluctuated in the face of determined attempts at entry by rival operating systems, and that it was forecast to remain stable in the future.¹²

B. The Middleware Threat to the Microsoft OS

14. The above discussion suggests that, to enter with a product consumers would want installed on their PCs, OS vendors would have to create or induce others to create an extensive set of software applications to go with it. Alternatively, the product would have to emulate the Windows applications programming interfaces ("APIs") needed to run existing Windows applications. APIs permit software applications running on an OS to access the basic computing functions performed by that operating system, such as opening a file, executing a print command, drawing a box, etc. The Netscape Web browser was a new class of software—called middleware—that itself exposed a broad range of APIs to which software developers could write applications. This middleware product threatened Microsoft's OS dominance

because the browser could serve as a software applications platform independent of the underlying OS.¹³ Thus, a new entrant in the OS market would not have to create an installed base of software applications for its OS comparable in size and use to those of Microsoft in order to succeed. Instead, applications written to the browser platform (perhaps using the Java programming technology of Sun Microsystems, Inc. ("Sun")) would be accessible to a user using any OS supporting that browser. Application developers would have the incentive to write to these browser APIs because their applications would then run on Windows plus the operating systems that were previously unprofitable for these ISVs to write applications. This would ultimately make it less important for users to which operating systems were installed on their computers. As Bill Gates stated: "[t]hey [Netscape] are pursuing a multi-platform strategy where they move the key [APIs] into the client [browser] to commoditize the underlying operating system."¹⁴

15. As the evidence in this case demonstrates, Microsoft engaged in specific anticompetitive actions intended to displace the Netscape browser with its own Web browser, Internet Explorer ("IE"). In particular, the commingling and contractual browser restrictions that Microsoft insisted upon in its agreements with

OEMs, IAPs, ICPs, and Independent Software Vendors ("ISVs") impeded the growth of the Netscape Web browser by adding artificial entry barriers to those that occur naturally. Such restrictions are therefore a source of competitive concern.

16. In challenging Microsoft's commingling and contractual practices, the plaintiffs' antitrust complaint alleged the following: (1) Microsoft engaged in a series of anticompetitive acts to maintain its OS monopoly; (2) Microsoft attempted to monopolize the Web browser market; (3) Microsoft illegally tied IE to its operating system; and (4) Microsoft entered into unlawful exclusive dealing arrangements. The District Court sustained claims (1) through (3). The appellate court, however, sustained only the monopoly maintenance claim, and with fewer anticompetitive actions than the District Court had found.¹⁵ Thus, the focus of the SRPFJ is on remedying the twelve specific anticompetitive actions the appellate court found Microsoft to have taken to maintain its OS monopoly. (See Table One.) In addition, the SRPFJ includes measures designed to enhance the ability of rival middleware vendors to interoperate with the Microsoft OS. As addressed in Sections III and IV below, many critics of the proposed decree appear to have ignored the fact that the government's case had been significantly narrowed.

TABLE ONE—SUMMARY OF FINDINGS OF ANTICOMPETITIVE ACTS

Anticompetitive findings of district court	Appellate court
Agreements With OEMs	
1. Prohibition on OEM removing desktop icons, folders, or Start Menu entries	Yes.
2. Prohibition on OEM altering initial boot sequence	Yes.
3. Prohibition on OEM allowing alternative user interface to launch automatically	No.
4. Prohibition on OEM adding icons or folders in different size or shape	Yes.
5. Prohibition on OEM using Active Desktop to promote others' products	Yes.
Binding of IE to Windows	
6. Excluding IE from the "Add/Remove" utility	Yes.
7. Designing Windows to override users' choice of default browser other than IE	No.
8. Commingling code to eliminate OEM choice of removal of IE from Windows	Yes.
Agreements With IAPs	
9. Licensing IE for free	No.
10. Payment for use of IE with IAP service signup	No.
11. Developing IE Access Kits and offering them for free	No.
12. Placement of IAP's product on desktop in return for IE exclusivity (or limit to Navigator shipments)	Yes.

"[t]he bundling and other contractual browser restrictions that Microsoft insists upon in its agreements with OEMs, IAPs, and ICPs add artificial entry barriers to those that occur naturally, and are therefore a source of competitive concern." See 1998 Sibley Decl. at ¶ 19.

¹² Government Exhibit No. 1.

¹³ See May 1998 Sibley Decl. at ¶¶ 18–19, 30, and 49–50.

¹⁴ Government Exhibit No. 20, Email from Bill Gates to the Microsoft Executive Staff and Direct Reports (May 26, 1995).

¹⁵ The appellate court reversed both the attempted monopolization and tying claims (remanding the tying claim for further hearing under the rule of reason standard) and vacated the Final Judgment that called for a structural remedy and interim conduct remedies.

TABLE ONE—SUMMARY OF FINDINGS OF ANTICOMPETITIVE ACTS—Continued

Anticompetitive findings of district court	Appellate court
Agreements With ICPs, ISVs, and Apple	
13. Exclusive agreements with ICPs	No.
14. Agreements With ISVs to make IE the default hypertext interface	Yes.
15. Threat to end support of Office on MAC platform as “a club” to coerce Apple to use IE as default browser with MAC OS ..	Yes.
Efforts To Contain and Subvert Java	
16. Design of Java Virtual Machine (“JVM”) that was incompatible with Sun’s product	No.
17. Exclusive agreements to promote Microsoft’s JVM	Yes.
18. Deceived Java developers about Windows-specific nature in Microsoft Java	Yes.
19. Coerced Intel to stop aiding Sun by threats to support Advanced Micro Devices, Inc. (“AMD”)	Yes.
Course of Conduct	
20. Apart from specific acts, Microsoft’s general course of conduct violated Section 2 of the Sherman Act	No.

C. Summary of SRPFJ Provisions

17. Given the appellate court findings, the SRPFJ focus is appropriately on middleware. Each of the twelve anticompetitive acts were directed toward eliminating the middleware threat to the Microsoft OS. However, by its nature, the proposed decree must be forward looking, and this requirement imposes challenges as to how middleware should be defined. As the appellate court noted, “[s]ix years has passed since Microsoft engaged in the first conduct plaintiffs alleged to be anticompetitive. And as the record in this case indicates, six years seems like an eternity in the computer industry.”¹⁶ The anticompetitive actions taken by Microsoft targeted the middleware threat posed by the Netscape Web browser and Java.¹⁷ However, there is general agreement that Microsoft has won the “browser war.” Relief focusing only on this threat is thus likely to be

ineffective. Moreover, the characteristics of middleware products today focus not on access to the Internet but on the range of offerings that access to the Internet can provide. Thus, middleware is properly defined in the proposed decree to encompass present and future middleware threats. In particular, middleware is broadly defined in the SRPFJ to capture almost any software that exposes a range of APIs. For example, as defined, middleware captures Internet browsers, email client software, networked audio/video client software, and instant messaging software.

18. As shown in Table Two, to stop the unlawful conduct found by the appellate court, the SRPFJ targets Microsoft’s business practices by broadly banning exclusive dealing, providing OEMs more control of the desktop and initial boot sequences, and prohibiting retaliatory conduct by Microsoft. The remedy for preventing

recurrence of that conduct consists of provisions for non-discrimination and non-retaliation. With regard to lost competition, the SRPFJ seeks to restore the potential middleware threat. This is to be accomplished primarily through provisions requiring API disclosure and the licensing of communication protocols embedded in the OS. This will enable independent software developers to more effectively interoperate with Windows and thus compete with the middleware functionality offered by Microsoft. Middleware developers are also aided by (1) the requirement that Microsoft create and preserve default settings when Windows launches or invokes rival middleware in certain cases, and (2) the requirement that Microsoft create “add/delete” functionality that makes it easier for OEMs and users to replace end-user access to Microsoft Middleware functionality with rival middleware.

TABLE TWO—SUMMARY OF SRPFJ PROVISIONS

Provision	Section in SRPFJ
Remedy To Stop Offending Conduct	
Prohibits retaliatory conduct	III.A.1–3, III.F.1
Broadly bans exclusive dealing	II.F.2, III.G.1–2
Provides OEMs more control of desktop and initial boot sequence	III.C.1–6
Remedy To Prevent Recurrence	
Non-discrimination and non-retaliation provisions	III.A.1–3,
Remedy To Restore Competitive Conditions	
If Microsoft middleware products rely on an API, then that API must be disclosed	III.D, III.I
Microsoft required to create and preserve default settings, such that certain of	III.H.2
Microsoft required to create add/delete functionality that makes it easier for OEMs	III.H.1
Microsoft required to license communications protocols embedded in the OS, but	III.E, III.I

¹⁶ *United States v. Microsoft Corp.*, 253 F.3d 34, 6 (D.C. Cir. June 28, 2001).

¹⁷ See, e.g., May 1998 Sibley Decl. at ¶¶ 18–19.

19. The difficult task is to create a balanced remedy that constrains anticompetitive behavior by Microsoft without limiting competition on the merits. Thus, in developing an antitrust remedy in this case, it is necessary to balance two broad factors: (1) the need to impose constraints on Microsoft's current and future behavior so that the unlawful business practices stop and do not recur, and competitive conditions are restored and (2) the requirement that these constraints not be so intrusive and complex that they themselves distort market outcomes.

20. By focusing on Microsoft's anticompetitive business practices, the provisions in the SRPFJ eliminate the artificial barriers to entry erected by Microsoft that are the source of competitive concern. The provisions in the proposed decree aim to deter conduct that (1) seeks exclusivity or (2) is backed by retaliatory threats. The SRPFJ also aims to restore and enhance competitive conditions by removing technical barriers to competition between Microsoft and rival middleware suppliers. As discussed above, from an economic standpoint, middleware is important because it can expose APIs and has the potential to become an applications platform distinct from the Windows OS.

21. At the same time, the SRPFJ does not attempt to preordain market

outcomes or to weaken Microsoft as a legitimate competitor. Overly broad remedies can create socially wasteful costs by eliminating efficiencies, and remedies designed to "manage" the competitive process can indirectly reduce consumer welfare. In particular, over-extensive government regulation of Microsoft may result in inefficient rent-seeking by Microsoft's competitors,¹⁸ and make Microsoft a less efficient competitor. As discussed below, in my opinion, the SRPFJ achieves the right balance.

III. Economic Analysis of the SRPFJ in Light of the Tunney Act Requirements

22. It is my understanding that key components of the public interest standard of the Tunney Act are satisfied when the antitrust remedy is sufficient to (1) stop the offending conduct, (2) prevent its recurrence, and (3) restore competitive conditions. In this section, I examine the extent to which the SRPFJ satisfies this three-part test. In so doing, I respond to many of the thoughtful comments on the proposed decree that were submitted during the public comment period recently concluded.

A. Does the SRPFJ Stop the Offending Conduct?

23. To answer this question it is first necessary to review both the specific acts of Microsoft that were held to be

anticompetitive and the linkage between those acts and the provisions in the SRPFJ. Table Three identifies the twenty specific acts related to the monopoly maintenance claim that were found to be anticompetitive by the District Court and the twelve claims upheld by the appellate court. The right-hand column of Table Three presents the provisions in the SRPFJ that I believe likely would effectively prevent those acts from occurring. I begin my analysis by examining the acts of Microsoft found to be unlawful by the appellate court.

24. *Prohibition on OEM removing desktop icons, shortcuts, or Start Menu entries.* If the SRPFJ had been in effect when Microsoft imposed this requirement on OEMs, Microsoft would have been in violation of Section III.H.1.a of the proposed decree. This section of the SRPFJ specifically allows either end users or OEMs to enable or remove access to each Middleware Product by displaying or removing icons, shortcuts, or menu entries anywhere in a Windows Operating System Product that a list of icons, shortcuts, or menu entries is normally displayed. According to the SRPFJ, the mechanism that accomplishes this task must be readily accessible from the desktop or the Start Menu entries, and it must be available to OEMs using standard pre-installation kits.

TABLE THREE—PROVISIONS IN SRPFJ THAT ADDRESS ANTICOMPETITIVE ACTS

Anticompetitive findings of District Court	Appellate	Addressed in
Agreements With OEMs		
1. Prohibition on OEM removing desktop icons, folders, or Start	Yes	III.H.1
2. Prohibition on OEM altering initial boot sequence.	Yes	III.C.3–5
3. Prohibition on OEM allowing alternative user interface to	No	
4. Prohibition on OEM adding icons or folders in different size or	Yes	III.C.1–2
5. Prohibition on OEM using Active Desktop to promote others'	Yes	III.C.1–2
Binding of IE to Windows		
6. Excluding IE from the "Add/Remove" utility	Yes	III.H.1
7. Designing Windows to override users' choice of default	No	III.H.2
8. Commingling code to eliminate OEM choice of removal of IE	Yes	III.C.1
Agreements with IAPs		
9. Licensing IE for free	No	
10. Payment for use of IE with IAP service signup	No	
11. Developing IE Access Kits and offering them for free	No	
12. Placement of IAP's product on desktop in return for IE Exclusivity (or limit to Navigator shipments) .	Yes	III.G.1–2
Agreements With ICPs, ISVs, and Apple		
13. Exclusive agreements with ICPs	No	III.G.1–2
14. Agreements with ISVs to make IE the default hypertext user	Yes	III.F.2
15. Threat to end support of Office on MAC platform as "a club" to coerce Apple to use IE as default browser with MAC OS .	Yes	III.F.1–2 III.G.1

¹⁸ Rent seeking involves the use of real resources to obtain favorable treatment or rules.

TABLE THREE—PROVISIONS IN SRPFJ THAT ADDRESS ANTICOMPETITIVE ACTS—Continued

Anticompetitive findings of District Court	Appellate	Addressed in
Efforts To Contain and Subvert Java		
16. Design of Java Virtual Machine ("JVM") that was	No	
17. Exclusive agreements to promote Microsoft's JVM	Yes	III.F.2
18. Deceived Java developers about Windows-specific nature in	Yes	III.D
19. Coerced Intel to stop aiding Sun by threats to support AMD	Yes	
Course of Conduct		
20. Apart from specific acts, Microsoft's general course of conduct violated Section 2 of the Sherman Act .	No	

25. *Prohibition on OEM altering the initial boot sequence.* This Microsoft prohibition would have violated Sections III.C.3–5 of the proposed decree. These sections require that OEMs be allowed to alter the initial boot sequence in certain ways to promote rival middleware. Section III.C.3 allows OEMs to launch rival middleware in place of a Microsoft Middleware Product at the end of the initial boot sequence. Section III.C.4 allows OEMs to offer machines that dual boot to two different operating systems. Section III.C.5 allows OEMs to present Internet access offers which may promote rival software.

26. *Prohibition on OEM adding icons or folders in different size or shape.* Microsoft began to impose this restriction, which was intended to prevent OEMs from pre-installing Netscape Navigator, in its first Windows 95 contracts. Under the proposed decree, the only restrictions that Microsoft would now be able to place on the icons, shortcuts, and menu entries placed by an OEM are those described in Section III.C.1–2. These sections state that Microsoft can restrict the OEM from placing such icons, shortcuts, and menu entries in any list in Windows that is described in the Windows documentation as being for particular types of functions. These provisions would, however, apply also to Microsoft's own placement of icons, menu entries, and shortcuts and do not restrict the OEM from choosing the size and shape of its shortcuts.¹⁹

27. I note that Section III.H.3 of the SRPFJ is also relevant with regard to Microsoft's prohibition against the addition of OEM-specified icons, shortcuts, and menu entries. This section states that Microsoft cannot alter an OEM's desktop configuration of

icons, etc. without end-user actions, and, in any case, it cannot even ask the user to undertake such action for fourteen days after the initial boot. Based on my reading of the *Competitive Impact Statement* (which serves as an explanation of SRPFJ provisions) and on conversations with personnel from the DOJ, the only existing Microsoft technology to which this section refers is the Desktop Cleanup Wizard, which currently exists only on Windows XP. The Desktop Cleanup Wizard simply asks the end user if he or she wants to retain infrequently-used icons on the desktop, whether or not these icons refer to rival software. The SRPFJ requires that it treat Microsoft and Non-Microsoft icons in an unbiased manner.

28. *Prohibition on OEMs using Active Desktop to promote others' products.* It is my understanding that this prohibition is no longer a relevant concern because the Active Desktop is no longer significantly in use. Indeed, I note that the Microsoft pre-installation kit for Windows XP instructs the OEM not to activate the Active Desktop. However, should features similar to the Active Desktop exist in the future, Sections III.C.1–2 would prevent similar types of restrictions by providing OEMs more control and flexibility over the desktop.

29. *Exclusion of Internet Explorer from the "Add/Remove" utility.* This violation would clearly have been prevented by Section III.H.1 of the proposed decree. Section III.H.1 requires Microsoft to allow the removal of the means of access to Microsoft Middleware Products.

30. *Commingleing of code to eliminate OEM choice of removal of IE from Windows.* This offense is addressed by Sections III.H.1 and III.C.1 of the proposed decree. Section III.H.1 requires Microsoft to allow the removal of the means of end-user access to Microsoft Middleware Products, which would include IE. Section III.C.1 allows the OEM to install and display icons, shortcuts, and menu entries that

facilitate easy end-user access to middleware offered by Microsoft rivals. From the standpoint of most end-users, a software product, such as a browser, has been removed and is not present if there are no visible means to access it. Accordingly, Section III.C.1 and III.H.1 together enable the OEM or end user to select another browser as the default browser, without IE being visible to the end user. I do not interpret the appellate court decision as requiring that code internal to Windows be removed without regard to the competitive significance of its removal merely because it is also used in Web browsing. The appellate court stated that such removal of code would be needed if such removal was required to permit OEMs to remove the means of access to Microsoft products, since their inability to do so resulted in the exclusion of rival products. Thus, because the SRPFJ requires Microsoft to make it possible for OEMs effectively to remove Microsoft Middleware Products by removing access to them and to install rival products, the actual removal of code is not necessary.

31. *Placement of an IAP's product on the desktop in return for IE exclusivity (or limit to Navigator shipments).* This offense would have been prevented by Sections III.G.1 and III.G.2 of the proposed decree. With one exception, these sections prevent Microsoft from entering into an agreement with any IAP, ICP, ISV, independent hardware vendor ("IHV"), or OEM requiring either exclusivity for a Microsoft Middleware product or that such software be distributed in a fixed percentage, irrespective of consumer choice. The exception is that fixed percentage agreements that provide Microsoft preferential status are permitted under the SRPFJ as long as it is commercially feasible for the OEM, IAP, etc. to give equivalent treatment to rival middleware. When preferential status for Microsoft necessarily excludes rival middleware, Section III.G.1 implies that

¹⁹ The size and shape of an icon is fixed and cannot be changed by the OEM or Microsoft. Section III.C.2 prohibits Microsoft from restricting the OEM's selection of the size and shape of shortcuts, including shortcuts placed on the desktop.

preferential status from Microsoft cannot extend to more than fifty percent of the shipments of the OEM, IAP, etc. Also, Microsoft cannot grant an IAP or ICP placement on the desktop or any other favored place in Windows in return for the IAP or ICP refraining from distributing, promoting, or using any software that competes with Microsoft Middleware.

32. *Agreements with ISVs to make IE the default hypertext user interface.* Such exclusive agreements are ruled out by Sections III.F.2, and III.G.1. Section III.F.2 prevents Microsoft from rewarding ISVs for refraining from developing, promoting, or using software that competes with Microsoft middleware and operating systems. Provision III.G.1 prohibits Microsoft from entering into agreements which give Microsoft preferential status (e.g., fixed percentage agreements) when an ISV or IHV is unable to offer an equivalent status to a rival product. Fixed percentage agreements are permissible, however, when it is commercially feasible for the other party to the agreement to provide at least the same level of promotion to the rival middleware.

33. *Threat to end support of Office on MAC platform as "a club" to coerce Apple to use IE as default browser with MAC OS.* For the purpose of the SRPFJ, Apple is considered an ISV. One of the historical incidents involving Microsoft and Apple was that Microsoft threatened to end the support of Office on the MAC platform if Apple continued to promote Netscape's Web browser. Section III.F.1 forbids retaliation of the kind Microsoft threatened. This restriction would have rendered the threat itself ineffective. Microsoft also signed an agreement with Apple which ported Office to the MAC and made IE the default browser and relegated Netscape's browser to a folder. This agreement would have violated Section III.F.2 because it represented consideration in return for Apple's refraining from promoting the Netscape browser. Finally, because Apple could not have made both IE and Navigator the default browser on the MAC, the agreement would have violated Section III.G.1.

34. *Exclusive agreements to promote Microsoft's JVM.* These agreements between Microsoft and ISVs gave those ISVs advance information on new Microsoft APIs in return for writing to the Microsoft version of the Java Virtual Machine ("JVM"). Section III.F.2 would have prevented Microsoft from offering the ISV consideration, in the form of advance information, in return for promoting the Microsoft JVM over the

Sun JVM. Section III.G.1 would also block such a transaction since the ISVs were being asked to promote the Microsoft JVM exclusively.

35. *Deception of Java developers regarding the Windows-specific nature of Microsoft Java.* To the extent that such deceit on the part of Microsoft involved the disclosure of additional APIs developed by Microsoft for its JVM that worked only on Windows, this behavior would have been blocked by the API disclosure requirement of Section III.D. However, I see nothing in the SRPFJ that speaks directly to the issue of deceit.

36. *Coerced Intel to stop aiding Sun by threats of support to AMD.* Microsoft's interaction with Intel in this regard contained a threat. Section III.F.1 forbids retaliation against an IHV, so that had the SRPFJ been available at the time, the threat of retaliation would have been without force. Section III.F.2 would have been invoked by the Microsoft offer of consideration, which essentially took the form of increased support for Intel's microprocessors. Thus, this conduct would have been prevented by the SRPFJ.

37. In addition to likely preventing the anticompetitive acts upheld as illegal by the appellate court, the SRPFJ also provides at least partial protection with regard to two Microsoft behaviors found to be unlawful by the District Court but not upheld as such on appeal. (See Table One, items 7, and 13.) In this regard, the SRPFJ addresses actions that go beyond the violations upheld by the appellate court.

38. *Designing Windows to override a user's choice of default browser other than IE.* Section III.H provides partial protection against this act. To restore this access would take positive action by the end user and could not be initiated and completed by Microsoft otherwise. Section III.H.2 allows end users and OEMs to select a Non-Microsoft Middleware Product to be launched automatically whenever the Microsoft Middleware would have been launched in a Top-Level Window and have displayed either all of the user interface elements or the trademark of the Microsoft Middleware Product.²⁰ This requirement forces Microsoft to have default in some circumstances and provides a "bright line" rule in a situation where previously Microsoft had complete discretion.

39. *Exclusive agreements with ICPs.* Although the appellate court did not

find these agreements to be unlawful, Section III.G.1 of the proposed settlement prevents exclusive and "fixed percentage" agreements for Microsoft Middleware products with ICPs. In addition, Section III.G.2 outlaws an exchange of placement of the ICP's icon on the desktop for the ICP refraining from using, distributing, or promoting middleware offered by Microsoft's rivals.

40. Based on the above analysis, I conclude that the SRPFJ is likely to stop effectively the Microsoft conduct found to be unlawful by the appellate court. The proposed decree also is likely to address two areas that were originally found to be unlawful by the District Court but reversed on appeal.

B. Does the SRPFJ Prevent Recurrence of the Offending Conduct?

41. In addition to preventing the recurrence of acts similar to those that occurred in the past, the SRPFJ contains provisions to guard against future acts that differ substantially from those listed in Table Three but would also be anticompetitive. The SRPFJ identifies non-Microsoft products whose distribution and usage cannot be impeded by Microsoft's actions. Covered products, such as Microsoft Middleware Products, are described in terms of their general functionalities and not just with reference to specific products now commercially available.

42. In particular, "Microsoft Middleware Product" is broadly defined in the decree to cover the functionality provided by Internet Explorer, Microsoft's Java Virtual Machine, Windows Media Player, Windows Messenger, Outlook Express, as well as their successors. In addition, new and yet-undreamed-of products in the general categories of Internet browsers, email client software, networked client audio/video client software, and instant messaging software are also covered. The SRPFJ also covers any new Microsoft Middleware distributed separately from a Windows Operating System Product that is similar to the functionality of a rival middleware product and is either trademarked or distributed by Microsoft as a major version of a Microsoft Middleware Product. In this last category, the new Microsoft Middleware Product need not even be something currently recognized as middleware. This definition is not perfectly general, and it is possible to imagine future Microsoft products that would not fall under this definition but nevertheless would still compete with rival middleware. However, the middleware definition does appear broad enough to capture the types of

²⁰ The term "Non-Microsoft Middleware Product" is used only in Section III.H of the SRPFJ, and my use of the term applies only in reference to that section of the proposed decree. Elsewhere, I use the term "rival middleware."

middleware threats most likely to emerge during the term of the proposed decree. Similarly, provisions in the proposed decree regarding non-discrimination and non-retaliation (i.e., Sections III.A, III.B, and III.F) are broad and go beyond the specific acts found to be unlawful by the appellate court.

43. During the effective period of the decree, the Technical Committee and other compliance and enforcement measures set out in the SRPFJ should work to prevent a recurrence of the offending acts. However, before reaching a conclusion about the SRPFJ's compliance with this part of the Tunney Act's requirements, there remains the issue of possible "loopholes" and "overly-broad exclusions," which was commented upon in many thoughtful submissions provided during the public comment period just concluded. I will discuss below those comments pertaining to provisions in the SRPFJ that are intended to prevent recurrence of acts such as those described at trial, in the general areas of retaliation and exclusive dealing. (Potential loopholes in the general area of disclosure of APIs and other technical interfaces are discussed in Section III.C of this document.)

44. *Claimed Loopholes.* The SRPFJ contains various provisions (Sections III.A and III.F) that protect parties from retaliation by Microsoft in those cases involving a middleware product that competes with a Microsoft Middleware Product and operating system. These provisions do not address explicitly the possibility that Microsoft may have a competitive concern involving rival middleware that has no counterpart at present among Microsoft's suite of middleware products. In this situation, Microsoft might retaliate against an OEM, ISV, or IHV that supported the product in question, perhaps to prevent it from ever becoming a serious threat to its OS monopoly. However, there are several reasons why this is unlikely to occur.

45. First, this action would be blocked by Section III.A.1, which forbids Microsoft from retaliating against an OEM supporting, or contemplating supporting, any rival software that competes with Microsoft Platform Software whether or not Microsoft has a counterpart to the rival software. Section III.F.1 contains similar protection for ISVs and IHVs. While it is not possible at first glance to rule out the occurrence of such an event, further analysis suggests that such an event is unlikely to occur. This is because as discussed in Section II above, Microsoft's strength is derived from having an operating system that runs

many applications, and, in the past, Microsoft has consistently supported applications that do not compete with its own applications. The Microsoft Software Developer's Network and the many developer seminars that Microsoft sponsors are evidence in support of this position. Second, if Microsoft were to adopt this strategy, the strategy itself would impose a cost on Microsoft in that the company would have to refrain from developing its own version of the threatening software. This would encourage other, non-Microsoft developers to produce another version of the competing product and end-users to use the non-Microsoft middleware product. Also, there remains the issue of exactly how Microsoft would retaliate and against whom.

46. Previously, Microsoft has retaliated against OEMs by charging uncooperative OEMs a higher price for Windows. However, this form of retaliation is ruled out by Section III.B, which requires that OEMs pay royalties pursuant to uniform license agreements that can be viewed by other OEMs and by the plaintiffs for monitoring purposes. If retaliation were to take the form of manipulation of other types of consideration (e.g., MDA discounts), such action would make it impossible for Microsoft to comply with Section III.B.3.a of the proposed decree, which states that such discounts must be offered to all covered OEMs, including OEMs that cooperate with Microsoft.

47. Based on Microsoft's past practices, Microsoft might withhold APIs, documentation, or access to communications and security protocols. Such behavior is likely to be an ineffective means of retaliation or control. There are thousands of published APIs, and the very existence of a Non-Microsoft Middleware Product that prompts retaliation implies such a product was built around published APIs and technologies, in addition to whatever its developer may have invented and embodied in the product. Attempting to manipulate these APIs would invariably harm products that are complementary to the Microsoft OS and enhance its value. For all these reasons, I believe that Microsoft's incentives would be not to retaliate against an ISV regarding a product without a Microsoft counterpart. In my opinion, reliance on incentives will be superior, in this instance, to detailed regulation.

48. A second possible loophole is that Microsoft could provide special treatment or discriminatory prices on other (non-middleware) products as rewards or retaliation, presumably for a third party's favoring or impeding a Non-Microsoft Middleware product.

(See Declaration of Joseph Stiglitz and Jason Furman, hereafter "Stiglitz and Furman Decl." at 31, and Declaration of Kenneth J. Arrow, hereinafter "Arrow Decl.," at ¶ 41.) Regarding special treatment, I note that if such treatment refers to non-monetary consideration of some kind, this behavior would be ruled out by Section III.A.1 of the proposed decree. This section of the SRPFJ prohibits Microsoft from retaliating against or withholding newly developed forms of non-monetary compensation from an OEM because the OEM is developing, promoting, or using software that competes with Microsoft Platform Software.

49. I also consider the possibility that special treatment might take the form of monetary discounts on other Microsoft products, such as Microsoft Office. I will assume that the alleged discrimination takes the form of requiring the OEM to establish the Microsoft Middleware Product as the default on all of its computers. This action violates Section III.A.1 and III.A.3 because linking the price of Office to an OEM's promotion of rival middleware would represent an alteration in Microsoft's commercial relationship with that OEM in connection with that OEM's promotion of rival middleware, and the withholding of such a discount would occur because it was known to Microsoft that the OEM was exercising options provided for by Section III.H (e.g., making rival middleware the default). Furthermore, this would be a case of preferential treatment within the meaning of Section III.G. Since only one middleware product in a given category can by definition be the default on a given computer, the OEM could not represent that it was commercially feasible for it to give greater or equal distribution to the Non-Microsoft Middleware Product.

50. The third loophole cited in the comments pertains to Section III.A and the process that governs how Microsoft must proceed if it wants to terminate dealings with an OEM. In the past, Microsoft has had the ability to cancel an OEM's Windows license without prior notice. The SRPFJ adds constraints to Microsoft's ability to terminate an OEM. The SRPFJ requires that Microsoft provide any one of the top twenty OEMs (defined by volume) written notice of its intent to cancel, in which it must specify the deficiency prompting the cancellation, as well as a 30-day opportunity to cure the deficiency. Because Microsoft must provide a reason in the written notice and an opportunity for a cure, it obviously cannot terminate an OEM for conduct

authorized under the SRPFJ. Again, Microsoft does not have to do this currently. Because Microsoft cannot terminate an OEM's license for conduct consistent with the SRPFJ, the presumption is that, if an OEM is terminated, the cause must be related to a normal commercial dispute. Viewed in this light, I do not agree with Stiglitz and Furman when they allege that Section III.A provides Microsoft "substantial leverage" to force an OEM to distort its choice among competing middleware products. (See Stiglitz and Furman Decl. at 31–32.) I do not believe that detailed regulation would achieve a better outcome.

51. This discussion has summarized the major comments on the SRPFJ Sections III.A, III.B, and III.F as they relate to retaliation and discrimination. On balance, I conclude that these provisions are likely to fulfill the Tunney Act requirement that the SRPFJ prevent a recurrence of the offending conduct.

C. Will the SRPFJ Restore Competitive Conditions?

52. As discussed above, the SRPFJ's focus is on restoring the competitive threat provided by middleware (see Table Two). This is accomplished by providing middleware developers the means to create competitive products through: (1) provisions for API disclosure; (2) provisions that require Microsoft to create and preserve default settings, such that Microsoft's integrated middleware functions will not be able to over-ride the selection of third-party middleware; (3) the creation of "add/delete" functionality that make it easier for OEMs and end-users to replace Microsoft middleware functionality with independently developed middleware; and (4) requirements for Microsoft to license communications protocols embedded in the OS while maintaining Microsoft's ability to deploy proprietary technology provided separately. These provisions are discussed more fully below.

53. The SRPFJ requires Microsoft to release certain types of technical information to rival middleware suppliers. This information is to be provided in order to enable rival software developers to configure their products so that they are able to use the same Windows capabilities that Microsoft Middleware uses. To better evaluate these provisions, recall from above that Microsoft has published thousands of APIs, which are used by software developers to allow their products to run on Windows. Microsoft rivals (e.g., RealNetworks) use those APIs to build products to run on

Windows and compete with Microsoft products. Microsoft has many more APIs that it does not publish or otherwise make available to ISVs. Potentially, some of these unpublished APIs give Microsoft products capabilities or features that rival products cannot easily duplicate. When these APIs are used by Microsoft Middleware Products, the SRPFJ obliges Microsoft to disclose them to ISVs, IHVs, IAPs, and OEMs meeting certain requirements. The same obligation applies to certain types of communications protocols and security features developed by Microsoft that are used in connection with its Windows Operating System products. The sections of the SRPFJ dealing with technical disclosure are III.D, III.E, III.I, and III.J.

54. The API disclosure provisions of the SRPFJ have attracted perhaps more comments than any others in the proposed decree. Criticisms of these provisions generally follow two lines of argument: (1) The proposed decree provides too much latitude, enabling Microsoft to delay the release of APIs until a Microsoft product has a decisive first-mover advantage over the competition; and (2) Microsoft could evade the intent of the proposed decree and avoid releasing this information at all. I will first describe the relevant sections of the SRPFJ dealing with the API disclosure provisions and then evaluate their likely effectiveness.

1. API Disclosure and Communications Protocol Provisions

55. Section III.D of the proposed decree specifies the main process for releasing the APIs and the documentation used by Microsoft Middleware to interoperate with Windows. Starting with the release of Service Pack 1 for Windows XP or twelve months after the submission of the SRPFJ to the Court (whichever is earlier), Microsoft must disclose APIs and documentation used in association with Microsoft Middleware. Going forward, there are to be disclosures occurring in a "Timely Manner" whenever there is a new version of a Windows operating system product or a new major version of Microsoft Middleware.²¹

56. Section III.E pertains to the use of Microsoft's client-server communications protocols. It does not apply to the use of communications

protocols between other types of Microsoft products. The basis for the client-server focus is that there is now a growing number of applications that run on servers, rather than on the desktop. I discussed this factor in my May 1998 Declaration.²² It represents a strong source of competition to Microsoft in the business computing segment and may yet make a serious attack on the applications barrier to entry in the desktop PC market. Therefore, it is important that rival middleware be able to operate with Microsoft server operating systems. It is equally important that a non-Microsoft server be able to operate with Windows as efficiently as would a Microsoft server. Communications protocols are essential for that purpose and are just as necessary to rival middleware developers as is access to Windows APIs. By contrast, I have not yet seen an argument that clearly articulates why the applications barrier to entry would be threatened by the disclosure by Microsoft of communications between other types of Microsoft software.

57. Under Section III.E, starting nine months after the submission of the SRPFJ to the Court, Microsoft shall make available to qualifying third parties any communications protocol implemented in a Windows Operating System Product (on or after the date of SRPFJ submission), installed on a client and used to interoperate or communicate with a Microsoft server operating system product. This will have both of the effects discussed above. It will enable rival middleware to communicate with a Microsoft server and also will allow a non-Microsoft server operating system to communicate effectively with a Windows operating system. To protect Microsoft intellectual property rights, Microsoft may charge for the use of these protocols as long as it does so on "reasonable and non-discriminatory terms." (See SRPFJ at Section III.E.) Section III.E also references Section III.I, which says that Microsoft must offer to license any intellectual property that it owns and that is needed to allow ISVs, IHVs, IAPs, ICPs, or OEMs to exercise their rights under the SRPFJ. The SRPFJ also states that all terms governing payment must be reasonable and non-discriminatory.

58. Section III.J can be viewed as "carving out" exceptions to Section III.D and III.E. Section III.J.1 states that Microsoft cannot be required to disclose portions of APIs, documentation, or portions of communications protocols if disclosure would "compromise the security of a particular installation or

²¹ The term "Timely Manner," which governs the release date of APIs pursuant to Section III.D, means the time Microsoft first releases a beta version of a Windows Operating System Product, either through the MSDN or with a distribution of 150,000 or more copies.

²² See May 1998 Sibley Decl. at ¶ 19.

group of installations" in the general areas of anti-piracy, anti-virus, software licensing, digital rights, encryption, or authentication systems, "including, without limitation, keys, authorization tokens or enforcement criteria." (See SRPFJ at Section III.J.1.) Section III.J.2 similarly allows Microsoft to condition the licensing of any API, documentation, or communications protocol relating to anti-piracy, anti-virus, license enforcement mechanisms, authentication/authorization security, or third party IP protection. Microsoft may require that a licensee: (a) have no history of software piracy, counterfeiting, etc.; (b) have a "reasonable business need" for the API, documentation, or communications protocol for a planned or shipped product; (c) meets "reasonable, objective standards" established by Microsoft for certifying the authenticity and viability of its business; and (d) agrees to have a third party verify that its product complies with the technical specifications for whatever Microsoft APIs or interfaces it may use.

59. Before evaluating these sections of the SRPFJ, one observation is in order. The API disclosure required under Section III.D is triggered by the existence of Microsoft Middleware, meaning that a version of a Microsoft Middleware Product is distributed apart from the operating system. Thus, if Microsoft bundles a piece of middleware with the operating system and does not distribute this middleware in some other way (e.g., by download), then Microsoft need not disclose the APIs used by that piece of middleware. There is a current example of this situation: Windows Media Player version 8.0 is available only with Windows XP. Therefore, Microsoft under the SRPFJ does not have to disclose the APIs applicable to Windows Media Player version 8.0. However, as discussed below, it would be impractical for Microsoft to affect competition in this way.

2. Comments Regarding API Disclosure and Communications Protocol Provisions

60. This group of decree provisions attracted a large number of thoughtful comments. Rather than address all of the commentators, I will discuss the major comments which tend to recur in the various submissions. As noted above, a potential loophole in the SRPFJ is that Microsoft's disclosure obligations only begin when it distributes a piece of middleware separately from the operating system. If Microsoft chooses to bundle this product and does not create a redistributable version, the APIs

used by that product need not be disclosed. (See Stiglitz and Furman Decl. at 29–30, and Comment of Rebecca M. Henderson (hereinafter "Henderson Comment") at 5–6, and 9, and Comments of Software Information Industry Association at 26.) In theory, this feature of the SRPFJ could allow Microsoft to avoid disclosing APIs on new products and major new versions of current products.

61. In my opinion, this concern has little practical significance. If Microsoft were to follow such a strategy as a matter of broad policy to deter competition, it would come at a high price. First, none of the installed base of Windows users would have the new product, which alone would impose a large cost on Microsoft, if the product's use were at all competitively significant, as was the case in 1995 with the browser. Second, since competing providers would continue to innovate, as RealNetworks has done, at some point Microsoft would face the danger (since most users tend not to replace their operating system readily) that the Windows user's best option becomes obtaining the relevant piece of middleware from Microsoft's competition. Had Microsoft refrained from any separate distribution of IE in 1995, the effect would have been to solidify Netscape's hold on the browser market. Third, this problem is substantive only if the bundled Microsoft product uses an API that is not published. Even then, there are thousands of published APIs to which competing ISVs can and do write. RealNetworks, for example, has always written to these publicly available APIs, unless it could persuade Microsoft to produce or reveal a particular proprietary API. Based on the comments submitted by RealNetworks in this proceeding, its main API concern is not over unpublished APIs that only Windows Media Player 8.0 may use (if any), but about the Secure Audio Path API, sometimes called SAP. This API is used by a previous version of Windows Media Player that was distributed separately from the operating system, so Microsoft will have to disclose SAP under the SRPFJ. For these reasons, I do not believe that the ability of Microsoft to withhold API disclosure by a bundling-only strategy is likely to lead to significant competitive harm.

62. The definition of "Non-Microsoft Middleware Product" has also been criticized because of the requirement that the middleware product have had at least one million copies distributed in the previous year. For example, RealNetworks objected to this as "a huge number of copies . . . that will take

a great deal of time, money and resources for most middleware companies to reach." (See Comments of RealNetworks, at 13, and Comments of SBC at 40–41.) The comments of RealNetworks also note that the above definition of "Non-Microsoft Middleware Product" does not state whether new versions are to be counted separately. My understanding is that the word "product" refers for this purpose to an aggregation of versions. Thus, if in the course of a single year, version 1 of a product had 200,000 copies distributed, version 2 had 300,000 copies distributed, and version 3 had 500,000 copies distributed, it is my understanding that the product would qualify. Furthermore, the term "distributed" should not be confused with "sold." Under my reading of the proposed decree, mass mailings of CDs (i.e., so-called "carpet-bombing") would constitute distribution for this purpose, as would "downloads." While one million distributed copies might have been significant in the early stages of the Internet, the recent explosive growth in the Internet and its use suggests that this requirement can be easily met by most, if not all, middleware vendors.²³

63. It has been argued that the requirement that the million copy threshold must have been reached in the previous year is a further impediment, leading to the result that the "entrepreneur will begin to gain some of the settlement rights only a year after the widespread distribution of her product. She will be entitled to information about how this new product can interact with Windows only after Microsoft has imitated the innovation."²⁴ However, based on my reading of the SRPFJ, this concern is misplaced. The million copy requirement only comes into play in Section III.H, which is the only section in which the term "Non-Microsoft Middleware Product" is used. This section is solely concerned with the ability of the end user or OEM to have a Non-Microsoft Middleware Product launch automatically or be featured on the desktop. That is, it has nothing to do with the API disclosure requirement. Furthermore, it is my understanding that, once a particular Non-Microsoft Middleware Product meets the million

²³ It is worth noting that, even in 1995, within one year of the introduction of the Mosaic browser (the first browser with a graphical user interface) there were some two million users. See Gina Smith, "Inside Silicon Valley: A High Tech Top 10 Computers & Technology," *San Francisco Chronicle* (Jan. 1, 1995).

²⁴ See Timothy F. Bresnahan, "A Remedy that Falls Short of Restoring Competition" ANITRUST, at 69 (Fall 2001) (hereinafter "Bresnahan Article").

copy requirement and Microsoft has created a default setting, an OEM will be able to set as the default a competing product by another vendor, even if that competing product has not yet met the one million copy requirement. Thus, when RealNetworks asks, "Must [middleware distributors] accumulate one million distributions . . . before they are protected?", it betrays a misunderstanding of this section of the proposed decree.²⁵

64. The proposed release schedule for APIs and documentation has also attracted criticism. (See, e.g., Bresnahan Article at 69; and Stiglitz and Furman Decl. at 30.) The requirement in Section III.D is that, once the initial disclosure for Windows XP has taken place, Microsoft must disclose new APIs no later than the date of the last major beta release, if the disclosures are triggered by new Microsoft middleware, or in a "Timely Manner," if the disclosure is triggered by a new Windows operating system product.²⁶ Whether this is too long a period of time or not appears to depend on the case at hand. For an API to be published by Microsoft, it must first be "hardened," which means that it must undergo an extensive testing procedure to make sure that it works in different programming environments and in the hands of developers who may not use it in the same way that Microsoft does. If an API has been developed for a Microsoft Middleware Product and has not been hardened, it may well take some period of time before it can usefully be disclosed to ISVs and others. On the other hand, if that Microsoft Middleware Product uses APIs that have been published or that have been hardened, then the process would likely be much shorter. Thus, the appropriate disclosure period would depend on the case at hand, and my own expertise as an economist does not qualify me to opine further. I note, however, that alternatives to the SRPFJ on this matter do not appear to represent a clear improvement. For example, one alternative would be for Microsoft to disclose APIs tentatively at an earlier stage, subject to the understanding that further testing might cause Microsoft to change them. In this case, a software developer, OEM or other party that uses Microsoft APIs may have earlier access to them but may well feel reluctant to make extensive use of a very preliminary list of APIs, knowing that Microsoft may make changes at a later date. From Microsoft's standpoint, to release APIs that are only preliminary could pose legitimate risks.

If Microsoft were to release a tentative new API at the alpha testing stage and were to change the API at a later date, even a Microsoft disclaimer could leave Microsoft open to charges that it was changing APIs throughout the testing process in order to deceive and manipulate. Indeed, the disclaimer would almost indemnify Microsoft for such manipulation. Its precise reasons for changing the API would then lead to litigation. For these reasons, it is unclear that preliminary, earlier disclosure is an obvious improvement to the provisions currently embodied in the SRPFJ. Indeed, it would probably extend regulation into the testing process, which seems likely to reduce and distort innovation in APIs.

65. Other features of the proposed API disclosure process that have drawn comment include the limitations contained in Section III.J. For example, Professor Bresnahan states that the settlement "overbroadly exempts the most competitively important protocols such as security, authentication and identity protocols." (Bresnahan Article at 68.) The same concern is expressed by Stiglitz and Furman. (See Stiglitz and Furman Decl. at 30.) These fears are unfounded, based on my understanding of the SRPFJ. In particular, I observe that Section III.J.1 exempts from disclosure portions or layers of APIs, documentation, and protocols that, if disclosed, would compromise the security of a particular actual installation. The exemption, as described in the CIS, "is limited to specific end-user implementations of security items such as keys, authorization tokens or enforcement criteria." (See CIS at 51.) That is, the SRPFJ only limits disclosure of specific end-user implementation of security features. For example, Microsoft would not have to disclose the actual key used by an actual customer. It would not need to disclose an API written especially for an actual customer, and no other. These limits appear reasonable. APIs relating to general Microsoft technologies for security, etc. must be disclosed.

66. Apart from the disclosure of APIs, there is also the issue of the disclosure of the communications protocols between Windows installed on a client and a Microsoft server. Several commentators are of the opinion that this provision is very limiting and excludes, for example, communications between hand-held computers and servers.²⁷ As discussed above, it is not clear how including such

communications (e.g., in Section III.E) would reduce Microsoft's monopoly power. I do not see a need to extend Section III.E to cover non-desktop products, as proposed by the litigating states. The Microsoft operating system monopoly has always been centered on the desktop. This is why Section III.E focuses on facilitating server-based applications, which provide indirect competition to Microsoft. There is no evidence that Microsoft has monopoly power in operating systems for handheld computers, set-top boxes, etc. Indeed, the operating system sold for use in these areas, Windows CE, has been characterized by poor performance since its inception and has been outperformed by Palm OS, Blackberry, and other such competing operating systems. Similarly, Microsoft is not dominant in the server market, and it currently faces competition from servers by Linux and others. I present data confirming these claims in Section IV below. For these reasons, I am convinced that Section III.E provides the right focus. To extend Section III.E to cover additional areas would, as I have discussed, certainly increase antitrust regulation with no clear rationale or benefit.

67. There does remain the issue of how Microsoft will decide what "reasonable and non-discriminatory" charges it will set for access to these communications protocols. This is a reasonable concern that has been raised by several commentators.²⁸ The basis for such license fees is apparently limited to intellectual property that Microsoft may have embedded in these protocols, as set out in Section III.I. Some guidance offered for what "reasonable and non-discriminatory" might mean is in the CIS, where it says that the "overarching goal of this Section is to ensure that Microsoft cannot use its intellectual property rights in such a way that undermines the competitive value of its disclosure obligations, while at the same time permitting Microsoft to take legitimate steps to prevent unauthorized use of its intellectual property." (CIS at 49.) Presumably, any charging mechanism that excluded substantial numbers of ISVs, IAPs, ICPs, or OEMs would violate this requirement. It is my understanding that previous DOJ antitrust consent decrees imply that the term "reasonable and non-discriminatory" is likely to be interpreted as not significantly excluding competitors. On this assumption, the lack of specific rate-

²⁵ See Comments of RealNetworks at 14.

²⁶ See definition VLR in the SRPFJ.

²⁷ See, e.g., Bresnahan Article at 68; and Henderson Comment at 3 and 5-6.

²⁸ See e.g., Bresnahan Article at 69.

setting guidance in Section III.I is not likely to be a severe problem.

68. Because Section III.B does not constrain the structure or levels of the royalty schedule beyond the uniformity requirement, some commentators have expressed the concern that Microsoft might be able to stay within the confines of this provision but still price in such a way as to be anticompetitive. For example, RealNetworks opines that Microsoft could “establish the price of versions of Windows without its middleware set as the default at some artificially high price and the actual price Microsoft wanted to receive as a cash incentive to carry Microsoft’s middleware as the default application.” (See RealNetworks Comments at 27.)

69. Contrary to RealNetwork’s hypothetical, Section III.B.3.c states that Microsoft cannot discount the price of Windows based on any requirement that is inconsistent with the proposed decree. This means that Microsoft cannot offer discounts on Windows that are tied to OEMs foregoing such options as installing non-Microsoft icons pursuant to Section III.C, or setting defaults, or removing Microsoft Middleware Products pursuant to Section III.H. For instance, Microsoft cannot set the price of Windows at \$500 but offer a cash discount of \$450 if an OEM sets some Microsoft Middleware Product as the default. Alternatively, should Microsoft offer a direct payment based on the level of support for the Microsoft Middleware Product, this would be a case of preferential treatment within the meaning of Section III.G, so that the OEM could not give Microsoft preferential status more than fifty percent of the OEM shipments.

IV. Issues Not Addressed by the Proposed Decree

70. Many of the parties publicly commenting about asserted loopholes in the proposed decree also have been critical of claimed limitations to the remedy achieved by the settlement.²⁹ In this section, I address the main suggestions for additional remedies discussed by these commentators.

A. Unbundling of Microsoft Middleware From the OS.

71. An issue raised in this case is that, if Microsoft proceeds to bundle application software with the OS, an available “stripped down” version of the OS without the application in

question should also be released.³⁰ Alternatively, when Microsoft releases a new operating system, it should continue to offer the previous version at the original price.

72. This is a potentially important issue. If the OEM has to pay a positive price for a rival middleware product and pays a marginal price of zero for the same functionality bundled in the operating system, then the competitive battle is stacked against the competitor (see Arrow Decl. at ¶ 27). The critics also suggest that OEMs will not want to support more than one product with such functionality, even if icons were removed for the Microsoft Middleware version as permitted under the SRPFJ. With the underlying Microsoft Middleware code embedded in the system, the critics suggest that end users will still find this functionality being invoked and thus will have support concerns and needs, lessening the OEM interest in carrying the rival middleware. Further, the critics claim the availability of the commingled Microsoft Middleware code will further encourage ISVs to write applications to Microsoft products rather than to Non-Microsoft Middleware.³¹ Thus, these commenting economists have urged the DOJ to require the unbundling of Microsoft Middleware from Windows Operating System Products.

73. However, on closer inspection, the requirement to have an unbundled operating system is highly regulatory and is likely to lead to more litigation. For example, to determine the appropriate discount for the unbundled operating system, the general approach would necessarily involve some estimate of the costs of the Microsoft Middleware Products that are to be removed from the bundled version. Such estimates, however, are likely to be arbitrary and complex to calculate. This is because software development efforts involve substantial shared costs between projects and benefit from common overhead expenditures. For example, suppose that a given server is used for ten development projects, both middleware and non-middleware; the cost of this server would have to be allocated between projects. But such cost allocation rules are inherently

arbitrary.³² Should corporate overhead be allocated between development projects for the purpose of pricing the unbundled operating system? If so, on which of the many accounting bases should it be done? How should the cost of a computer used by one individual on three different projects be allocated between them? To answer questions such as these, regulatory agencies (e.g., the Federal Communications Commission (“FCC”) and the Federal Energy Regulatory Commission (“FERC”)) evolved highly complex case law over a period of decades. Speaking as a regulatory economist with nearly three decades of experience, I can assert with confidence that such pricing of the unbundled operating system would be a regulatory quagmire at least equal in complexity to those that have kept regulatory bodies such as the FCC busy for years.

74. In its comments intended to support the notion of an unbundled operating system, SBC unintentionally discredits this proposal. In referring to the problem of pricing an unbundled version of Windows, SBC states:

Several such mechanisms are possible. The Final Judgment provided that pricing be guided based on bytes of code. . . . SBC believes that it would be preferable to allocate costs between the operating system and the removed middleware based on measurement of “function point code.” . . . Alternatively, SBC supports the use of a pricing mechanism based on the fully allocated product development costs for the operating system product and middleware products in questions. (See Comments of SBC at 143).

In this revealing passage, SBC makes it clear that because of the numerous and subtle common costs incurred in software development, each interested party would have wide scope to select and litigate for the (arbitrary) pricing mechanism that favored it the most.

75. In any case, it appears to be true that many applications on the desktop are not paid for by the OEM or (initially) by the end user. Indeed, all three of the current major Instant Messaging products are available without charge. I am aware of several instances in which third-party software applications are included by OEMs in their PC offerings, even though similar functionality is bundled by Microsoft in Windows XP. For example, Dell Computer offers photo imaging and CD “burning” software with Microsoft XP Home Edition-based PCs even though XP

³⁰ See, e.g., Arrow Decl. at ¶ 26.

³¹ Arrow asserts that permitting OEMs to remove Microsoft Middleware icons but not the underlying code would further undermine OEM incentives to carry Non-Microsoft Middleware. (See Arrow Decl. at ¶ 37.) Litan et al. at 44 claim that permitted commingling of code will be fatal to the proposed decree by ensuring universal distribution of Microsoft Middleware code, which when compared to partial distribution of Non-Microsoft Middleware code will encourage continued enhancement of the applications barrier to entry.

³² See, e.g., William J. Baumol, Michael F. Koehn, and Robert D. Willing (1987), “How Arbitrary is ‘Arbitrary’?—or Toward the Deserved Demise of Full Cost Allocation,” 120 Public Utilities Fortnightly 16–21.

²⁹ See generally Stiglitz and Furman Decl.; Comment of Robert E. Litan, Roger D. Noll, and William D. Nordhaus on the Revised Proposed Final Judgment (hereinafter “Litan et al.”) Arrow Decl.; and Bresnahan Article.

Home includes similar capabilities.³³ Dell includes Sierra Imaging's Image Expert 2000 software on some systems, pre-installing a premium version that is available to the end user for 60 days (an additional fee applies to retain premium features after this time limit).³⁴ Clearly, Microsoft's bundling does not eliminate the OEM's incentive to use such alternative applications when they are offered under desirable arrangements. Generally in such cases, the business model of an ISV is to provide the software to the OEM for free with hope for future fees from Web services (or other services) provided to end users through the software or from potential upgrade revenue when end users desire premium versions of the product. For example, RealNetworks is pursuing such a strategy and by August or September 2001 was enjoying usage rates approximately twice that of Windows Media Player.³⁵ RealNetworks' momentum has continued despite the fact that a version of Windows Media Player has been bundled with every version of Windows since Windows 95. RealNetworks appears to have competed well with products produced by Microsoft and bundled in Windows.³⁶

B. Protections Concerning Microsoft Office Practices

76. Several commentators suggest it is necessary to require Microsoft to "port" Office to other operating systems, such

as Apple MAC OS and Linux. For example, Stiglitz and Furman stated a concern that the proposed decree "does not address any issues relating to the pricing, distribution, or porting of Microsoft Office." (Stiglitz and Furman Decl. at 38.) Stiglitz and Furman and Litan et al. argue that the "porting" of Office is likely to reduce the applications barrier to entry (or at least reduce Microsoft's ability to raise them deliberately). (See Stiglitz and Furman Decl. at 42 and Litan et al. Comment at 71-72.) I agree that this remedy would be a more direct attack on the applications barrier to entry. However, Office has never been a significant part of the case brought against Microsoft. Where Office has been an issue, it relates to Microsoft's efforts to control middleware, such as the "club" used against Apple to harm Netscape, found to be anticompetitive by the District Court and upheld by the Court of Appeals. (See Opinion at 72-74.) The SRPFJ remedies directed at ensuring that rival middleware opportunities exist and can be freely pursued should be sufficient in this regard.³⁷

C. Network Server, Handheld Computer and Web Services Issues

77. Some commentators would prefer the antitrust remedy to extend beyond middleware and the PC environment to cover such emerging product areas as servers, handheld devices, and Web services to insure Microsoft does not extend its monopoly to dominate additional markets and erect new barriers to entry. (See Stiglitz and Furman Decl. at 38-39; Comments of SBC Communications Inc. ("SBC") at 42-43; and Arrow Decl. at ¶¶ 55, 68-70.) Arrow, for instance, suggests that end users will access the Internet with server and handheld devices, and he concludes that the remedy should protect competing server operating systems and web services. Given Microsoft's anticompetitive practices, he concludes it is reasonable to require parity in access to APIs, protocols, and documentation for interoperability across product areas. (See Arrow Decl. at ¶¶ 55, 68-70). These remedies go well beyond the scope of the case brought against Microsoft (as well as the findings upheld by the appellate court) and also well beyond the desktop, where Microsoft has its proven monopoly. Hence, regulatory

intervention is not called for in these areas, as is further addressed in the following assessment of certain specific issues raised relating to corresponding Litigating States proposals in these product areas.

1. Servers

78. Litan et al. point to the increasing importance of client-server networks and server-based computing and conclude that a new platform entrant must not only overcome the application advantages that Microsoft illegally obtained in the desk top OS, but must also provide compatibility with "servers which are increasingly relying on Microsoft's server operating systems" (see Litan et al. at 30.) This suggestion is at variance with the focus of the present antitrust case, which involves Microsoft's desktop monopoly, not the server market. In addition, there is no clear monopoly issue in the server market. Microsoft's share of server operating systems has grown from approximately 27 percent in 1996 to 41 percent in 2000. This gain has apparently come at the expense of other PC compatible network software providers (such as Novell), but not at the expense of competitors likely to be the more relevant factors in the future.³⁸ For example, according to a 1999 estimate issued by the International Data Corporation ("IDC"), Linux's server share more than doubled in 1998 to reach 17.2 percent.³⁹ More recently, IDC has reported that Linux's worldwide market share in 2000 of new and upgraded operating systems for servers had climbed to 27 percent, ranking it second behind Microsoft's share of 41 percent.⁴⁰ Litan et al. acknowledge that "the Linux OS has made significant inroads into the server market,"⁴¹ while IDC confirms that, excepting Microsoft and Linux, "market share declined for other server systems, including Unix"

³³ Dell systems shipped with CD-RW capability come with Roxio Easy CD Creator, a CD burner software product. A recent article in *Computer Shopper* addresses Windows XP's CD mastering capabilities. See *Computer Shopper*, Feb. 2002, at 131. Another article—"Windows XP Tip: My Pictures Folder," *TechTV*, Oct. 26, 2001—reviews the photo managing capabilities Microsoft has bundled into XP. Microsoft also has a separate product, Microsoft Picture It 2002, that provides special effect and other enhanced photo management capabilities.

³⁴ Perhaps a more significant example is RealNetworks' RealOne media player product, comprising RealPlayer and RealJukebox, currently packaged by the OEM Sony in a Windows XP Home Edition Vaio Notebook system sold in the retail channel. In December 2001, it was also announced that Compaq will begin shipping these RealNetworks products as default media players in Presario desktop and notebook models designed for consumers. By mid-2002, Compaq will be offering the newest RealOne Player, with a RealOne icon on the desktop and memberships to the RealOne subscription services. See EDP's Weekly It Monitor, Dec. 24, 2001. As discussed elsewhere, Windows XP bundles a similar media player product (Windows Media Player) in the operating system, and yet these OEMs provide the Non-Microsoft Middleware product as well.

³⁵ The *Wall Street Journal* reported (on Sep. 24, 2001) August 2001 usage figures: "28.8 million users accessed multimedia files on the Web in the RealNetworks format and 13 million did the same in Microsoft's format" (based on Internet measurement firm Netratings Inc. figures).

³⁶ *Ibid.*

³⁷ In light of the findings in this case overall and of the Court of Appeal's condemnation of Microsoft's conduct toward Apple regarding Office in particular, it is hard to imagine Microsoft attempting the use of the "club" again, let alone a party that would permit it without threats of litigation and complaints to regulators.

³⁸ See Stephen Shankland, *Linux Growth Underscores Threat to Microsoft*, CNET News.com (Feb. 28, 2001); Information Week, p. 86 (Apr. 21, 1997) (citing 1996 shares as reported by International Data Corp.).

³⁹ Steven Brody, *IDC Says Linux Likely to Lead OS Growth*, SunWorld (Mar. 31, 1999), reproduced at <http://www.linuxworld.com/linuxworld/lw-1999-03/lw-03-idc.html>.

⁴⁰ See Elise Ackerman, *Despite a Tough Road, Linux Has Never Been More Popular*, San Jose Mercury News (Nov. 25, 2001); Peter Galli, *Battle Brews Over Linux Server Share*, EWEEK (June 10, 2001), reproduced at <http://zdnet.com.com/2102-11-503810.html> (citing also Gartner Dataquest estimates of Linux as having a share of server shipments of 6 to 8.6 percent share in third quarter 2000).

⁴¹ Litan et al. at 25.

over the past year.⁴² For these reasons, I do not believe the server market by itself raises any monopoly power issues.

2. Handheld Computers and Web Services

79. Similarly, some commentators are concerned that Microsoft practices will lead to dominance in operating systems for handheld devices, removing a partial threat to at least some Windows-based personal computers. This leads them to assert that the proposed decree improperly ignores this segment of the computer industry. Again, this remedy seeks a penalty outside the scope of the case. No findings were found or upheld relating to Microsoft conduct directed at handheld devices or handheld competitors. Further, the Microsoft Windows CE operating system has not been gaining systematically on competing systems over the last several years, and there is little reason to divert the focus of the SRPFJ to this area.⁴³

D. Restoring Java as a Competitive Threat

80. Some commentators have suggested that the proposed decree should require mandatory distribution of a Sun-compatible Java runtime environment with each copy of Windows (and IE) shipped by Microsoft. Critics of the proposed decree have suggested this provision is appropriate to attempt to compensate for Sun's lost position and lost momentum as Microsoft deceived developers and discouraged distribution and use of Sun-compliant Java. (See, e.g., Litan et al. at 25 and 71.) Stiglitz and Furman believe this would decrease the applications barrier to entry. (See Stiglitz and Furman Decl. at 42.) There is no question that the cross platform potential of Java was real, but there exists significant uncertainty as to the timing and impact that Java would have had absent Microsoft's unlawful conduct, as discussed in the *Findings of Fact*. Furthermore, if there is consumer demand for PCs that come with JVMs

installed, the OEMs are free to meet that demand and are protected from retaliation by Microsoft under the SRPFJ if they do so. Therefore, in my opinion, this "must carry" provision is disproportionate and will improperly preordain market outcomes. Furthermore, other platforms or products, aided by the SRPFJ, will have an opportunity to serve as a carrier for Java distribution or otherwise provide alternative middleware platforms for future application developers.

E. Publishing IE Source Code

81. Similarly, critics have suggested that the proposed decree should force the open-source licensing of IE in order to reduce the applications barrier to entry and deny Microsoft one of the fruits (i.e., the dominant position of IE) of its anticompetitive conduct. (See Stiglitz and Furman at 41–42, and Litan et al. at 71.) Litan et al. claim that third parties will then "transform IE into a true independent middleware platform," ensuring that alternative middleware will be ubiquitous even if the SRPFJ anti-retaliatory and disclosure provisions are not enough to foster such an alternative.

82. This claim may well be true, but open-source licensing of IE will inflict economic harm on Microsoft by expropriating its intellectual property. This appears to be either an effort to collect damages from Microsoft or an exercise in competition policy well outside the confines of an antitrust case. If it is an attempt to collect damages from Microsoft, then it should be linked to an estimate of the damages caused by Microsoft's acts. I am not aware that such an estimate exists. Moreover, Microsoft is clearly subject to other punishment outside this case, as Netscape has recently filed suit seeking treble damages for losses associated with Microsoft's anticompetitive conduct aimed at eliminating Netscape's browser as a competitive threat.

F. Continued Licensing of the Predecessor Version of an Operating System

83. One proposal made by Litan et al. is that, whenever Microsoft makes a major release of a Windows Operating System Product, it must continue to license the predecessor version of the new product at its original price. Possibly, the objective is to limit Microsoft's ability to have customers upgrade to the new operating system by increasing the price of the predecessor version. Of course, there is nothing inherently anticompetitive about inducing customers to upgrade to a new major release of an operating system.

However, based on my understanding of submission of Litan et al., this proposal is designed to correct a perceived loophole in the proposed decree. Litan et al. state:

In the absence of this provision, Microsoft could frequently offer new, slightly modified versions of the OS that render the middleware based on the predecessor APIs unworkable with the new version. Middleware developers would be discouraged if they knew that Microsoft could raise their costs simply by slightly revising the operating system code in such a way that requires the middleware to be significantly modified. (Litan et al. at 72.)

84. It is not possible to assert that the SRPFJ prevents this from occurring, but it seems unlikely that Microsoft would find such a strategy profitable. First, it would appear to be difficult for Microsoft to limit the damage thus created to threatening middleware products. By changing APIs in the manner suggested by Litan et al., Microsoft would be requiring both ISVs and its own developers to rewrite their code substantially. Moreover, such a strategy would be counterproductive for Microsoft because it would serve to reduce the applications barrier to entry, since the new version of the OS would run fewer applications than its predecessor. This necessarily implies that Microsoft and its ISVs would have to rewrite, at least in part, the thousands of applications available prior to release and would have to coordinate the development schedule of these rewrites with each new release of the operating system. Microsoft's own spotty record in meeting and coordinating the release schedules for even one or two major products makes this outcome an unlikely event.

85. It may be that Microsoft would attempt a less extreme version of the Litan et al. scenario, in which only some of the APIs are changed between versions of Windows. However, there would still exist the problem of limiting the damage to only the middleware that Microsoft regards as threatening. Even moderate changes in APIs would likely lead to large failures of backward compatibility in Windows applications. Thus, to make this strategy work, Microsoft would need to reduce the number of published APIs by a significant amount each year. This action would certainly "discourage" software developers, as Litan et al. suggest, but at the same time it would also discourage ISVs from writing programs for the Windows desktop.

IV. Conclusions

86. The antitrust remedy in this case must focus attention on and fully

⁴² Computerworld (Feb. 26, 2001). See also Stephen Shankland, *Linux Sales Surge Past Competitors*, CNET News.com (Feb. 9, 2000).

⁴³ According to Gartner figures, worldwide market share for Windows CE has been between 20 percent and 25 percent over the last four years, with no significant trend. See *Final 1998 Handheld Computer Market Results*, Gartner Dataquest (May 17, 1999); *Gartner Dataquest's Worldwide PDA Forecast*, Gartner Dataquest (Dec. 11, 2000); and *Handheld Computer Shipments Rebound in 4Q01*, Gartner Dataquest Alert (Feb. 15, 2002). While Microsoft is expected to improve this position subsequent to the introduction of Pocket PC 2002 in October 2001, Gartner continues to project Windows CE share at no more than 30 percent for 2002. See *Microsoft Aims to Dominate With Pocket PC 2002*, Gartner Dataquest (Sep. 10, 2001).

resolve the appellate court finding that Microsoft engaged in specific anticompetitive acts to maintain its operating system monopoly. In developing this remedy, it is necessary to balance two broad factors. First, the remedy must place constraints on Microsoft's current and future behavior so that the unlawful acts stop and do not recur, and competitive conditions are restored. However, these constraints should not be so intrusive and complex that they themselves distort market outcomes. This potential distortion can take many forms, but two of the most important are (1) over-extensive government regulation of Microsoft that may result in inefficient rent-seeking by Microsoft's competitors, or (2) requirements that make Microsoft a less efficient competitor. Thus, the difficult task is to create a balanced remedy that constrains anticompetitive behavior by Microsoft without limiting competition on the merits.

87. In my opinion, the SRPFJ achieves the right balance. By focusing on Microsoft's anticompetitive business practices, its provisions eliminate the artificial barriers to entry erected by Microsoft that are the source of competitive concern. The provisions in the proposed decree are likely to deter conduct that (1) seeks exclusivity or (2) is backed by retaliatory threats. The SRPFJ also aims to restore and enhance competitive conditions by removing technical barriers to fair competition between Microsoft and rival middleware suppliers. From an economic standpoint, middleware is important because it can expose APIs and has the potential to become an applications platform distinct from the Windows OS. The SRPFJ does not attempt to preordain market outcomes or to weaken Microsoft as a legitimate competitor.

88. I have considered other proposals carefully, including that of the Litigating States. However, in my view, these proposals fail to achieve the right balance. In an attempt to erase all theoretical ways in which Microsoft could harm competition, these alternative proposals tend to require a complex regulatory program that is certain to be slow-moving, litigious, and vulnerable to manipulation by Microsoft's competitors. For example, the provision for how to price the proposed unbundled operating system invites arguments over cost allocations, and other ratemaking issues, that have the potential to slow down the competitive process.

89. Finally, in analyzing the SRPFJ, I have had the benefit of reviewing a number of thoughtful and probing

comments on the proposed decree. As the discussion in Section III demonstrates, most of the potential problems raised by the various commentators are, in fact, not problems at all, but are met by the SRPFJ. However, at first glance there does appear to exist potential ways in which Microsoft could engage in behavior that reduces competition while claiming nonetheless that it satisfied the provisions of the SRPFJ. For example, some commentators have alleged Microsoft could (1) sell middleware only as bundled with the operating system, (2) set prices for access to its client-server communications protocols so high that they exclude competition, and (3) change large numbers of APIs frequently through numerous releases of new operating systems. Although these strategies may be theoretical possibilities, my analysis shows either that these acts would be unimportant or that Microsoft would lack the incentive to undertake such actions.

90. In sum, in my opinion, the SRPFJ focuses attention on and fully resolves the appellate court finding that Microsoft engaged in a series of anticompetitive acts to maintain its OS monopoly. The SRPFJ contains provisions that will stop the offending conduct, prevent its recurrence, and restore competitive conditions. In my opinion, in light of the above, the SRPFJ is in the public interest.

* * * * *

I declare under penalty of perjury that the foregoing is true and accurate. Executed on February 27, 2002 in Austin, Texas.

David S. Sibley.

Appendix A

Curriculum Vitae of Professor David S. Sibley

David S. Sibley, Department of Economics, University of Texas at Austin, Austin, TX 78712, Phone: (512) 475-8545, Fax: (512) 471-8899.

Education

1973 Ph.D. in Economics, Yale University

1969 B. A. in Economics, Stanford University

Teaching Fields

Industrial Organization, Economics of Information

Research Fields

Economics of asymmetric information, telecommunications policy, public utility pricing, models of firm's internal organization.

Professional Experience

March, 1992–Present: John Michael Stuart Centennial Professor of Economics, University of Texas at Austin.

August, 1991–March, 1992: Edward Everett Hale Centennial Professor of Economics, University of Texas at Austin.

September, 1983–August, 1991: Research Manager, Bell Communications Research, Morristown, NJ. Head of Economics Research Group.

September 1981–September 1983: Member of Technical Staff, Bell Laboratories, Murray Hill, NJ.

September 1980–September 1981: Adviser to the Chairman of the Civil Aeronautics Board.

January 1980–September 1980: Consultant, Civil Aeronautics Board, Washington, D.C.

September 1978–January 1980: Senior Staff Economist, Council of Economic Advisers, Executive Office of the President, Washington, D.C.

October 1973–September 1978: Member of Technical Staff, Bell Laboratories, Holmdel, NJ.

Teaching

September 1991–Present: Introductory Microeconomics, undergraduate and graduate Industrial Organization.

Fall 1989: Visiting Lecturer, Woodrow Wilson School of Public and International Affairs, Princeton University. Graduate course in regulation and public choice.

September 1983–December 1983: Adjunct Lecturer in Economics, University of Pennsylvania. Graduate course on regulation.

Publications

A. Journal Articles

"Pricing Access to a Monopoly Input," (with M. J. Doane, M. A. Williams, and S. Tsai), *Journal of Public Economic Theory*, 2001 (forthcoming).

"Exclusionary Restrictions in U.S. vs. Microsoft," (with M.J. Doane and A. Nayyar), *UWLA Law Review*, 2001.

"Raising Rivals' Costs: The Entry of a Upstream Monopolist into Downstream Markets," (with D. L. Weisman), *Information, Economics and Policy* 10:451–470.

"Having Your Cake—How to Preserve Universal-Service Cross Subsidies While Facilitating Competitive Entry," (with M.J. Doane and M.A. Williams), *Yale Journal on Regulation*, Summer 1999.

- "The Competitive Incentives of Vertically-Integrated Local Exchange Carriers: An Economic and Policy Analysis," (with D.L. Weisman), *Journal of Policy Analysis and Management*, Winter 1998.
- "Multiproduct Nonlinear Prices with Multiple Taste Characteristics," (with P. Srinagesh), *Rand Journal of Economics*, Winter 1997.
- "Optional Two-Part Tariffs: Toward More Effective Price Discounting," (with R. Rudkin) in *Public Utilities Fortnightly*, July 1, 1997.
- "A Bertrand Model of Pricing and Entry," (with W.W. Sharkey), *Economics Letters*, 1993.
- "Regulatory Incentive Policies and Abuse," (with D.M. Sappington), *Journal of Regulatory Economics*, June 1993.
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- "A Note on the Concavity of the Mean-Variance Problem," *Review of Economic Studies*, July 1975.
- B. Reports and Articles in Conference Volumes, and Other Publications*
- "U.S. v. Microsoft: Were the Exclusionary Practices Anticompetitive" (with Michael J. Doane), Computer Industry Newsletter, American Bar Association, Spring 2000, Vol. 5., No. 1.
- "Optional Tariffs for Access in the FCC's Price Cap Proposal," (with D.P. Heyman and W.E. Taylor), in M. Einhorn (ed.), *Price Caps and Incentive Regulation in the Telecommunications Industry*, Kluwer, 1990.
- Report to the Governor*, The Task Force on Market-Based Pricing of Electricity. Co-authored with D.M. Sappington, Appendix III.
- "An Analysis of Tapered Access Charges for End Users," (with W.E. Taylor, D.P. Heyman and J.M. Lazorchak), published in the *Proceedings of the Eighteenth Annual Williamsburg Conference on Regulation*, H. Treeing (ed.), Michigan State, 1987.
- "Deregulation and the Economic Theory of Regulation," (with W.W. Sharkey), in *Proceedings of the Eleventh Annual Telecommunications Policy Research Conference*, 1983.
- "Antitrust Policy in the Airline Industry," (with S.B. Jollie), Civil Aeronautics Board, October 1982. Transmitted by the CAB to Congress as part of proposed sunset legislation.
- "Optimal Non-Uniform Pricing for Electricity: Some Illustrative Examples," (with R.W. Koenker), in Sichel (ed.) *Public Utility Ratemaking in an Energy-Conscious Environment*, Praeger, 1979.
- "The Dynamics of Price Adjustment in Regulated Industries," (with E.E. Bailey), in *Proceedings of IEEE Conference on Systems Control*, 1974.
- C. Books:*
- Co-editor of *Telecommunications Demand Analysis: An Integrated View*, North-Holland, 1989.
- The Theory of Public Utility Pricing*, (with S.J. Brown), Cambridge University Press, 1986. Second printing 1986. Third printing 1989. Revised edition planned.
- Current Research Areas**
- Telecommunications policy, especially access pricing and optional tariff design; Design of incentive mechanisms; Organizational slack/informational asymmetries.
- Other Professional Activities**
- Associate Editor of the *Journal of Regulatory Economics*.
- Consultant to the Governor of New Jersey's Task Force on Market-Based Pricing of Electricity.
- Referee for National Science Foundation and numerous professional journals.
- Consulting for Bell operating companies on a variety of pricing and public policy issues.
- Memberships: American Economic Association; listed in Who's Who in the East 1990.
- Response of United States to Public Comments on the Revised Proposed Final Judgment**
- In the United States District Court for the District of Columbia*
- United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Response of the United States to Public Comments on the Revised Proposed Final Judgment. [Civil Action No. 98-1232 (CKK)]
- Next Court Deadline:* March 6, 2002; Tunney Act Hearing

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In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Response

of the United States to Public Comments on the Revised Proposed Final Judgment.

[Civil Action No. 98-1232 (CKK)]

Next Court Deadline: March 6, 2002; Tunney Act Hearing.

1. Pursuant to the requirements of the Antitrust Procedures and Penalties Act ("Tunney Act"), 15 U.S.C. 16(b)-(h), the United States hereby responds to the public comments received regarding the Revised Proposed Final Judgment (RPFJ) in this case.

2. Simultaneously with this Response, the parties have filed a Second Revised Proposed Final Judgment (SRPFJ), which includes modifications to which the United States, Microsoft, and the Settling States have agreed.¹ Because every comment addresses the RPFJ, this Response is couched in terms of, and generally refers to, the proposed decree before the modifications (i.e., the RPFJ), addressing the modifications of the SRPFJ only as required. However, the decree the Court should enter is the *modified* version of the RPFJ—that is, the SRPFJ.

Introduction ²

3. The United States and Microsoft ³ filed the RPFJ on November 6, 2001, thereby proposing to end on mutually agreeable terms litigation that began on May 18, 1998. Pursuant to the requirements of the Tunney Act, the United States filed its Competitive Impact Statement (CIS) on November 15, 2001, and published the RPFJ, CIS, and a description of the procedures for submitting public comments on the proposed decree in the **Federal Register** on November 28, 2001. 66 FR 59452 (2001). The United States also posted information on those procedures on the Department of Justice website. See <<http://www.usdoj.gov/atr/cases/ms-settle.htm>>.

4. The 60-day public comment period began on November 28, 2001, and ended on January 28, 2002. ⁴ During that

¹ The United States also filed, simultaneously with this Response, a Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment. The SRPFJ is a logical growth of the RPFJ, its incremental modifications responding to public comments, and the overall result further advances the public interest.

² A full description of the history of this litigation—both procedural and substantive—can be found in Memorandum Of The United States In Support Of Entry Of The Revised Proposed Final Judgment 1-11 (filed Feb. 27, 2002) ("U.S. Memorandum").

³ In addition, nine State plaintiffs (the "Settling States") from *New York v. Microsoft Corp.*, No. 98-CV-1233 (D.D.C.) (CKK) ("New York"), agreed to settle their dispute with Microsoft under RPFJ. Ten other plaintiffs from *New York* (the "Litigating States") did not agree to the terms of the RPFJ and are continuing their suit in a separate proceeding.

⁴ The United States also chose to accept and treat as Tunney Act comments various communications

period, the United States received 32,329 public comments. This was by far the most comments ever received on any proposed decree under the Tunney Act. By comparison, the number of comments received on the RPFJ vastly exceeds the number received in the *AT&T* case—which completely restructured the telecommunications industry—by more than an order of magnitude. *United States v. AT&T*, 552 F. Supp. 131, 135 (D.D.C. 1982) ("over six hundred documents"), *aff'd mem. sub. nom. Maryland v. United States*, 460 U.S. 1001 (1983); 47 FR 21214-24 (1982) (listing name and address of each commentator on proposed *AT&T* decree, with length of comment in pages).⁵

5. The large volume of comments in this case reflects, in part, the widespread use of electronic mail to submit comments (approximately 90-95% of the comments were submitted via e-mail, as opposed to approximately 5-10% via facsimile and fewer than 1% via hand delivery) and the fact that various groups, both opposed to and in favor of entry of the RPFJ, placed solicitations on their websites or sent mass electronic mailings urging submission of comments on the proposed settlement.⁶

6. Approximately 1,500 comments were unrelated to either the *United States v. Microsoft* case generally or the RPFJ specifically, or were merely duplicate copies of comments by the same individual or entity. A small number of these submissions are simply advertisements or, in at least one case, pornography. The United States has not filed these comments with the Court and does not intend to publish them. Approximately 1700 comments relate to other antitrust suits against Microsoft.⁷ Most of these comments address only the proposed settlement of the private, class action against Microsoft, and not the RPFJ; erring on the side of over-inclusiveness, the United States has filed these latter unrelated comments with the Court and will publish them.

from members of the public commenting on the proposed settlement that were received by the Department of Justice beginning on November 5, 2001, the first business day following submission of the initial Proposed Final Judgment to the Court, even though the official 60-day comment period had not yet begun. See 15 U.S.C. 16(b) (60-day period begins upon publication in the **Federal Register**.)

⁵ By contrast, the United States' 1994 consent decree with Microsoft generated only five public comments. See 59 FR 59,426, 59,427-29 (1994).

⁶ See, e.g., <<http://www.salon.com/tech/col/rose/2002/01/16/competitor/index/html>>.

⁷ Porcher. The Response generally uses abbreviations to identify commentators. An index of comments cited, along with unique identifying numbers, is found in Appendix A to this Response.

7. Approximately 22,750 comments express an overall view of the RPFJ. Of these, roughly 5,700 do not, for example, attempt to analyze the substance of the RPFJ, do not address any of its specific provisions, and do not describe any particular strengths or shortcomings of it.⁸ Approximately 16,700 comments can be characterized as containing some generally limited analysis of the RPFJ. These comments typically are one-to-two pages and contain limited discussion of issues related to the RPFJ.⁹ The remaining 350 comments expressing an overall view can be characterized as containing a degree of detailed substance concerning the RPFJ. These comments range from one- or two-page discussions of some aspect of the RPFJ, to 100-plus-page, detailed discussions of numerous of its provisions or alternatives.¹⁰ There is substantial overlap among these more substantial comments in terms of the issues and arguments that they address. Of these roughly 350 comments, the United States characterized 47 as “detailed” comments based on their length and the detail with which they analyze significant issues relating to the RPFJ.¹¹ There is also considerable duplication of the issues addressed and arguments raised among these “detailed” comments.

8. Of the total comments received, roughly 10,000 are in favor of or urge entry of the RPFJ, roughly 12,500 are opposed, and roughly 9,500 do not directly express a view in favor of or against entry. For example, a significant number of comments contain opinions concerning Microsoft generally (e.g., “I hate Microsoft”), or concerning this antitrust case generally (e.g., “This case should never have been brought”), but do not state whether they support or oppose entry of the RPFJ.

9. In the remainder of this Response, the United States responds to the various types of comments according to the issues that the comments raise. For example, we respond to comments that raise issues relating to the disclosure provisions of the RPFJ (Sections III.D and III.E) in one section, and we respond to comments that suggest that the United States should have pursued a structural remedy against Microsoft in another section. Although the United States has reviewed and categorized

every comment individually, it is not responding to comments on an individual comment-by-comment basis; rather, it summarizes the issues raised by specific comments and provides references for locating these issues in specific comments. On each issue, the Response refers to some of the comments that raised it;¹² other comments may raise the same issue but are not identified in this Response.

I. General Comments

A. *Should Never Have Brought Suit*

10. Many comments complain about the legitimacy of the charges brought against Microsoft. These comments typically characterize the prosecution of Microsoft as an unjustified assault upon a successful business, and often refer to the benefits Microsoft has generated for the economy and shareholders. These comments object to the RPFJ as unnecessary relief.¹³

11. Comments challenging the validity of the United States’ case, or alleging that it should not have been brought, are challenges to the initial exercise of the United States’ prosecutorial discretion and are outside the scope of this proceeding. The purpose of this proceeding is not to evaluate the merits of the United States’ case. A Tunney Act proceeding is not an opportunity for a “de novo determination of facts and issues,” but rather “to determine whether the Department of Justice’s explanations were reasonable under the circumstances” because “[t]he balancing of competing social and political interests affected by a proposed antitrust decree must be left, in the first instance, to the discretion of the Attorney General.” *United States v. Western Elec. Co.*, 993 F.2d 1572, 1577 (D.C. Cir. 1993) (citations omitted). Courts consistently have refused to consider “contentions going to the merits of the underlying claims and defenses.” *United States v. Bechtel*, 648 F.2d 660, 666 (9th Cir. 1981). Accordingly, those comments seeking to challenge the legitimacy of the United States’ underlying case against Microsoft are beyond the purview of appropriate Tunney Act inquiry.

12. Nevertheless, the United States notes in response to these comments that, prior to filing the Complaint, the United States conducted an extensive

and thorough investigation into specific Microsoft practices that unlawfully restrained competition in the PC operating system market. This investigation led the United States to conclude that Microsoft undertook several illegal actions to protect its market position. Both the District Court’s decision and the unanimous, en banc Court of Appeals’ decision “uphold[ing] the District Court’s finding of monopoly power in its entirety,” and affirming in part “the District Court’s judgment that Microsoft violated § 2 of the Sherman Act by employing anticompetitive means to maintain a monopoly in the operating system market,” *United States v. Microsoft Corp.*, 253 F.3d 34, 51, 46 (D.C. Cir. 2001) (en banc) (per curiam) (“*Microsoft*”), support the United States’ conclusion.

B. *Allegations of Political Influence*

13. Certain commentators allege that the RPFJ resulted from improper influence exerted by Microsoft on the United States. They generally base their allegations on the fact and size of Microsoft’s political contributions and assert that, because the RPFJ does not contain the relief that the commentators prefer, the RPFJ must be the result of malfeasance or corruption on the part of the United States.¹⁴

14. The commentators’ allegations, however, lack any factual support. Commentors contend that Microsoft extensively lobbied both the legislative and executive branches of the federal government to bring an end to the litigation.¹⁵ By citation to Microsoft’s lobbying and political contributions, commentators apparently seek to raise an inference of impropriety on the part of representatives of the Antitrust Division of the Department of Justice. Commentors suggest that these representatives somehow were corrupted by Microsoft’s general lobbying activities.

15. Allegations that the substance of the RPFJ reflects any kind of political corruption are meritless. Just as a judge should not accept conclusory allegations of bias or prejudice based upon mere opinions or rumors as the basis for disqualification,¹⁶ so too must

¹⁴ Relpromax 3–4, 18, 20–22, Ex. 10; CCIA 18–34 & Decl. Edward Roeder; ProComp 78–86.

¹⁵ Commentors also allege that Microsoft has failed adequately to disclose lobbying contacts as required by the Tunney Act, 15 U.S.C. § 16(g). Pursuant to the Court’s Order dated February 13, 2002, Microsoft will respond to allegations of deficiencies in its compliance with § 16(g).

¹⁶ See, e.g., *United States v. Haldeman*, 559 F.2d 31, 134 (D.C. Cir. 1976); *In re United States*, 666 F.2d 690, 695 (1st Cir. 1981) (a judge should ignore

⁸ Reid; Karkess.

⁹ Becker; Gallagher.

¹⁰ Daly; Love.

¹¹ The United States provided copies of these detailed comments to the Court on February 14, 2002, and posted copies of these comments on the Department of Justice website on February 15, 2002. These comments may be found at <<http://www.usdoj.gov/atr/cases/msmajor.htm>>

¹² Thus, unless otherwise noted, citations to specific comments merely are representative of comments on that issue, and should not be interpreted as an indication that other comments were not reviewed.

¹³ CMDC 1–11; Skinn 1; Wagstaff 1; Lloyd 1; Peterson 1; Bode 1; Poindexter 1; Williams 1.

allegations of corruption on the part of Department of Justice attorneys be supported by something more than supposition and innuendo.¹⁷ Actual evidence of corruption is required in order to support rejection of a consent decree. Mere speculation and conjecture are insufficient. Because there is simply no credible evidence of corruption in this case, there are no specific facts to which the United States can respond on this issue.

16. More generally, the comments on this issue ignore the indisputably neutral influences on the settlement process, such as (1) the decision of nine independent States to join the settlement, (2) the decision by the Court of Appeals in *Microsoft*, which significantly narrowed the scope of Microsoft's potential liability and cast substantial doubt on the legal viability of potential remedies, particularly divestiture, and (3) the interest in obtaining prompt implementation of remedies without the delay inherent in further litigation and appeals.

C. Removing the "Fruits" of Microsoft's Anticompetitive Conduct

17. Certain public comments suggest that the RPFJ does not sufficiently remove the "fruits" of Microsoft's illegal conduct,¹⁸ and that the decree must go further than simply barring Microsoft from further bad behavior.¹⁹ Such criticism is not well-taken. As the United States previously stated in the CIS (at 24), the restoration of competition is the "key to the whole question of an antitrust remedy," *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961). Competition was injured in this case principally because Microsoft's illegal conduct maintained the applications barrier to entry into the PC operating system market by thwarting the success of middleware that had the potential to erode that barrier. Thus, the key to the proper remedy in this case is to end Microsoft's restrictions on potentially threatening middleware, prevent it from hampering similar nascent threats in the future, and restore the competitive conditions created by similar middleware threats. In this context, the fruit of Microsoft's unlawful conduct

was Microsoft's elimination of the ability of potentially threatening middleware to undermine the applications barrier to entry without interference from Microsoft. The RPFJ addresses and remedies precisely this issue.

18. Criticism of the RPFJ's alleged failure to remove the fruits of Microsoft's unlawful conduct falls into two general categories: (1) comments that define "fruits" consistently with the Court of Appeals' ruling, as described in the preceding paragraph, but claim that the RPFJ does not restore competitive conditions sufficiently that middleware has the potential to flourish without risk of interference from Microsoft; and (2) comments whose definition of "fruits" is inconsistent with either the claims alleged in this case, the Court of Appeals' decision, or both.

19. The first group argues that the RPFJ permits Microsoft to retain the fruits of its illegal conduct by allowing it "free rein to squash nascent, albeit unproven competitors at will,"²⁰ and does not sufficiently remove the applications barrier to entry.²¹ In the phrasing of one commentator, as a result of its anticompetitive conduct toward Netscape, Microsoft allegedly is left with the freedom from a competitive environment in which threats could be nurtured.²² As described in detail below (see Sections III–VII), however, the RPFJ protects the ability of middleware to compete by imposing a variety of affirmative duties and conditions on Microsoft. The RPFJ is devised to ensure that middleware developers have access to the necessary information—e.g., through disclosure of APIs and server communications protocols—to create middleware that can compete with Microsoft's products in a meaningful way.²³ It also restricts Microsoft's conduct toward OEMs and others, and thus opens the door for competing

middleware to obtain necessary support, promotion, and distribution.

20. The second group of commentators sets forth a variety of different views regarding what the "fruit of the illegal conduct" is in this case. Many of these comments rely on assertions that exceed the scope of either the liability findings in this case, or the theory of the case generally, or both. For example, some comments define the fruit as Microsoft's enduring monopoly in its Windows operating system and suggest that an appropriate remedy must directly attack the operating system monopoly.²⁴ But the United States never alleged in this case that Microsoft illegally acquired its operating system monopoly. And neither the District Court nor the Court of Appeals adopted the view that Microsoft "would have lost its position in the OS market but for its anticompetitive behavior." *Microsoft*, 253 F.3d at 107; see also *United States v. Microsoft Corp.*, 84 F. Supp. 2d 9, 111 at ¶ 411 (D.D.C. 1999) ("*Findings of Fact*") ("There is insufficient evidence to find that, absent Microsoft's actions, Navigator and Java already would have ignited genuine competition in the market for Intel-compatible PC operating systems."). In keeping with the original framework of the case and the Court of Appeals' decision, the United States believes that there is no basis for imposing a remedy that seeks to strip Microsoft of its position in the operating system market.

21. Other commentators define the "unlawful fruit" as Microsoft's control of the browser market and contend that any remedy must prevent Microsoft from using similar conduct to gain control of services that rely on Internet Explorer.²⁵ Other criticism is directed toward the decree's failure to ban contractual tying.²⁶ A number of commentators, including the Litigating States, propose that Microsoft be required to offer open source licenses to Internet Explorer source code without royalty.²⁷ These commentators claim that, because Microsoft's intent in offering Internet Explorer as a free product was central to its unlawful conduct, the open source remedy may be appropriate to restore competition and deprive Microsoft of the fruits of its unlawful conduct.²⁸ Similarly, certain commentators propose that Microsoft be

"rumors, innuendos, and erroneous information published as fact in the newspapers"); *McClelland v. Gronwaldt*, 942 F. Supp. 297 (E.D. Tex. 1996).

¹⁷ Lobbying activities by the defendant, even though "intensive and gross," are insufficient to establish corruption on the part of the United States. See, e.g., *United States v. Associated Milk Producers*, 394 F. Supp. 29, 39–40 (W.D. Mo. 1975), aff'd, 534 F.2d 113 (8th Cir. 1976).

¹⁸ AOL 31; Henderson 10; Gifford 8; Litan 58–59; RealNetworks 10; SIIA 7–8, 44–48.

¹⁹ Nader/Love 6.

²⁰ ProComp 29–30 (quoting *Microsoft*, 253 F.3d at 79). Similarly, CCIA complains that one of the chief advantages gained by Microsoft was the ability to control the browser, not just as a source of a alternate OS-neutral APIs, but specifically as the gateway to Internet computing. As such, this commentator defines the fruit as the "suppressed development of competitive threats," but criticizes the decree as not addressing this concern.

²¹ Kegel 3.

²² Catavault 9.

²³ Certain comments assert that erosion of the applications barrier to entry would be accomplished better through mandatory support of cross-platform Java. Litigating States 17; SIIA 49; Nader/Love 6. For a discussion regarding the United States' decision to promote opportunities for all middleware, rather than a particular competitor, see the discussion of comments that propose a "Java Must Carry" provision, at ¶¶ 428–29 below.

²⁴ Sun 6.

²⁵ SIIA 7–8; CCIA 42; Litigating States' Proposal § 17.

²⁶ AOL 31–32.

²⁷ CCC 19–20; Harris 15; Litigating States' Proposal 16–17 (§ 12); PFF 30; SSI 19, 45.

²⁸ CCC 19–20.

required to port Internet Explorer to other operating systems.²⁹

22. Stripping Microsoft of its market position in the browser market or banning contractual tying, however, are remedies that are not warranted on the existing record. This case was not a monopoly leveraging case, and the Court of Appeals reversed the District Court's judgment as it related to attempted monopolization of the browser market, and vacated and remanded the District Court's judgment on the tying claim. *Microsoft*, 253 F.3d at 46. The remedy in this case must be evaluated in terms of the *viable claims* remaining after the Court of Appeals' decision; under that construct, remedial measures targeted at Internet Explorer are unsupportable.

23. In particular, neither open sourcing the Internet Explorer source code nor requiring Microsoft to port Internet Explorer to other operating systems would be an appropriate remedy. As one commentator notes, that remedy would benefit Microsoft's competitors rather than ensuring a level playing field for all participants in the software industry.³⁰ Most importantly for consumers, it would not significantly enhance those competitors' incentives or ability to develop new or better products. The disclosure provisions of the RPFJ instead provide middleware developers with access to sufficient information for interoperability that will allow them to create middleware—including browsers—that have the ability to compete with Microsoft's middleware in a meaningful way.³¹ The goal of the RPFJ is to restore the opportunity for middleware of all types. The United States believes that this approach is consistent with the Court of Appeals' opinion and will sufficiently deprive Microsoft of the fruits of its unlawful conduct.

D. The Litigating States' Proposal

24. A number of comments suggest that the United States should have proposed a remedy similar to the proposal submitted by the Litigating States in their remedy proceeding with Microsoft in *New York*.³² The United

States' primary consideration when crafting the RPFJ was to focus on the practices engaged in by Microsoft that the Court of Appeals found unlawful. As explained in the CIS, elsewhere in this Response, and in the U.S. Memorandum, the United States believes that the RPFJ takes the correct approach toward addressing the anticompetitive conduct found by the Court of Appeals, preventing its recurrence, and restoring lost competitive conditions in the marketplace.³³

25. Where relevant, we have addressed the differences between the Litigating States' proposals and their counterparts in the RPFJ and have responded to the comments that address these differences. The Litigating States' Proposal also contains several provisions that are not directly comparable to any of the provisions in the RPFJ. For the reasons described below, the United States believes that such provisions are not appropriate as a remedy for the violations found by the Court of Appeals.

E. Fines

26. Many comments criticize the RPFJ for not imposing monetary damages on Microsoft. According to these critics, the decree does not "include anything that would make Microsoft pay for its past misdeeds."³⁴ Others similarly complain that the proposed decree does not contain any provision for the disgorgement of illegal profits.³⁵ Still others complain that the decree should have required Microsoft to reimburse the United States for the attorneys' fees expended on this case.³⁶

27. Monetary damages, including attorneys' fees, are not available to the United States in this case. This is a government civil action for injunctive relief, and monetary damages are not available in such actions. *See* 15 U.S.C. 4 (authorizing the United States "to institute proceedings in *equity* to prevent and restrain such violations") (emphasis added). *Cf.* 15 U.S.C. 15(a) (damages available to United States when it is "injured in its business or

property"). Moreover, the goals of the remedy in this case are to enjoin the unlawful conduct, prevent its recurrence, and restore competitive conditions in the market affected by Microsoft's unlawful conduct. *See Nat'l Soc'y of Prof'l Eng'rs v. United States*, 435 U.S. 679, 697 (1978); *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 326 (1961). The RPFJ accomplishes these goals. By contrast, punishment is not a valid goal.³⁷

F. Senate Hearing

28. The Senate Judiciary Committee submitted a comment consisting of the record from its hearing on December 12, 2001, "The Microsoft Settlement: A Look to the Future." The hearing record consists of the following items: (1) A list of witnesses at the hearing; (2) a transcript of the hearing; (3) written statements of Senators Leahy, Hatch, Kohl, Durbin and Sessions; (4) written statements of Charles A. James (Assistant Attorney General—Antitrust Division, U.S. Department of Justice), Jay L. Himes (New York Attorney General's Office), Charles F. Rule (counsel to Microsoft), Professor Lawrence Lessig (Stanford Law School), Dr. Mark N. Cooper (Consumer Federation of America), Jonathan Zuck (Association for Competitive Technology), Matthew Szulick (Red Hat, Inc.), and Mitchell E. Kertzman (Liberate Technologies); (5) written statements submitted for the record of Ralph Nader and James Love (Consumer Project on Technology), Mark Havlicek (Digital Data Resources, Inc.), Jerry Hilburn (Catfish Software, Inc.), Lars H. Liebler (Computing Technology Industry Association), and Dave Baker (EarthLink, Inc.); (6) the RPFJ; (7) News Statement of Citizens Against Government Waste; (8) letter from Senator Hatch to Assistant Attorney General James; (9) letter from Assistant Attorney General James to Senator Hatch; (10) letter from Robert H. Bork to Senators Leahy and Hatch; (11) letter from James L. Barksdale to Senators Leahy and Hatch; (12) letter from Vermont Attorney General William H. Sorrell to Steven A. Ballmer; (13) written questions of Senators Leahy, Hatch, Kohl, DeWine, Durbin, and McConnell; and (14) answers to written questions from Assistant Attorney General James, Professor Lawrence Lessig, Mitchell Kertzman, Matthew Szulick, Charles F. Rule, Jonathan Zuck, and Jay L. Himes.

³⁷ *See United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316 326 (1961); *United States v. Oregon State Med. Soc'y*, 343 U.S. 326, 333 (1952); *United States v. Nat'l Lead Co.*, 332 U.S. 319, 338 (1947).

²⁹ 19–20; Palm 13.

³⁰ CompTIA 17 (mandatory sharing of source code).

³¹ Carroll 4 ("It's the external behavior that's important for interoperability, not the internal design.")

³² *See* Plaintiff Litigating States' Remedial Proposals ("Litigating States' Proposal"). The Litigating States' Proposal is Exhibit B to the Litigating States' comment. Comments that advocate the Litigating States' Proposal include SBC 131–132; AOL 58–61; Litan 69–74; PFF 29–31; CFA 101; Davis; Pratt.

³³ We again note, as discussed in the U.S. Memorandum and elsewhere in this Response, that the Litigating States' Proposal and RPFJ are to be evaluated under different standards, and are properly addressed separately by the Court. We address the Litigating States' Proposal for the sole upurpose of responding to those commentators (including the Litigating States themselves) who contend that the United States should have adopted a remedy identical, or similar, to the proposal by the Litigating States.

³⁴ Nader/Love 6; Holland 1; Brinkerhoff 1; McWilliams 1; Lewis 1; Harris 2; Alexander 2.

³⁵ KDE 17; Maddux ¶ 2; Thomas 2–3.

³⁶ Philips; Wong.

29. The materials submitted by the Senate Judiciary Committee constitute a self-contained record of the Committee's comments on the settlement (in the form of both questions and written and oral statements) submitted to the Department of Justice, and the Department's responses to those comments. As such, the United States does not respond again here to those comments specifically. The United States notes, however, that many of the Committee's comments on the settlement are identical to or overlap with other comments (including an individual comment from Senator Kohl), to which the United States does respond.

II. Tunney Act Issues

A. Adequacy Of The United States' Competitive Impact Statement

30. Several commentors claim that the CIS fails to comply with the Tunney Act.³⁸ Thus, one commentor contends that the CIS is deficient for failing to include substantive economic analysis.³⁹ Another contends that the CIS is too terse, and therefore does not meet the requirements of the statute, the standard set by the CIS filed by the United States in *AT&T* (47 FR 7170-01), or requirements of agency rulemakings.⁴⁰ Other commentors assert that the CIS is inadequate for failing to provide a detailed explanation for rejection of alternative remedies.⁴¹ Still other commentors fault the CIS for allegedly misstating or adding terms to the RPFJ.⁴² One commentor specifically criticizes the CIS' lack of explanation of (1) the use of a definition of "Middleware" in the RPFJ that differs from that used by the Court of Appeals; (2) the lack of a Java-related remedy; (3) the failure of the RPFJ to prohibit all forms of retaliation; and (4) the failure of the RPFJ to address all of the harms identified by the Court of Appeals.⁴³ Another comment also contends that the United States has failed to produce "determinative documents," as required by 15 U.S.C. 16(b).⁴⁴

31. As this recitation shows, while the commentors couch their objections in terms of an alleged failure by the United

States to comply with the Tunney Act, for the most part the objections are in substance comments on the RPFJ itself. Because the CIS fully complies with the Tunney Act requirements, none of the objections is well taken.

1. The CIS Complies With the Requirements of the Tunney Act

32. Congress enacted the Tunney Act, among other reasons, "to encourage additional comment and response by providing more adequate notice [concerning a proposed consent judgment] to the public," S. Rep. No. 93-298, at 5 (1973) ("Senate Report"); H.R. Rep. No. 93-1463, at 7 (1974) ("House Report"), reprinted in 1974 U.S.C.C.A.N. 6535, 6538. The CIS is the primary means by which Congress sought to provide more adequate notice to the public. The Tunney Act requires that the CIS "recite":

(1) The nature and purpose of the proceeding;

(2) A description of the practices or events giving rise to the alleged violation of the antitrust laws;

(3) An explanation of the proposal for a consent judgment, including an explanation of any unusual circumstances giving rise to such proposal or any provision contained therein, relief to be obtained thereby, and the anticipated effects on competition of such relief;

(4) The remedies available to potential private plaintiffs damaged by the alleged violation in the event that such proposal for the consent judgment is entered in such proceeding;

(5) A description of the procedures available for modification of such proposal; and

(6) A description and evaluation of alternatives to such proposal actually considered by the United States.

15 U.S.C. 16(b).

33. When Senator Tunney introduced the bill that became the Act, he explained that a purpose of the six items of information required in a CIS was to "explain to the public[,] particularly those members of the public with a direct interest in the proceeding, the basic data about the decree to enable such persons to understand what is happening and make informed comments o[r] objections to the proposed decree during the 60-day period." 119 Cong. Rec. 3452 (1973) (Remarks of Sen. Tunney) ("Tunney Remarks").⁴⁵ The purpose could be achieved, Senator Tunney suggested,

without adding greatly to the United States' workload: the six prescribed items "do not require considerably more information than the complaint, answer and consent decree themselves would provide and, therefore, would not be burdensome requirements." The Antitrust Procedures and Penalties Act: Hearings on S. 782 and S. 1088 Before the Subcomm. on Antitrust and Monopoly of the Senate Comm. on the Judiciary, 93d Cong. 3 (1973) ("Senate Hearings") (statement of Sen. Tunney) ("Tunney Statement"). In light of the more than 30,000 public comments concerning the RPFJ submitted to the United States, there can be little debate that the CIS contained sufficient information for the public to make "informed comments o[r] objections" relating to the RPFJ.

34. There is no serious dispute that the CIS satisfies the requirements of the Tunney Act with respect to items 1, 2, 4, and 5 listed above. Also as discussed above, most of the comments purporting to address item 3 (explanation of the proposed judgment) in fact are complaints about the substance of the RPFJ and not the sufficiency of the CIS. These comments are addressed in this Response according to the provision of the RPFJ to which they apply. To the extent that any comments intend to suggest that the explanation in the CIS itself is deficient, the United States believes that the CIS is more than adequate to its intended purpose of describing the proposed decree's provisions and eliciting public comments.

2. The CIS Recites "A Description And Evaluation Of Alternatives To Such Proposal Actually Considered By The United States"

35. Section V of the CIS (CIS at 60-63) describes alternatives the United States considered and rejected,⁴⁶ and describes the reasons why they were rejected. It explains why the United States viewed the RPFJ as a superior alternative to continued litigation; why the United States decided not to continue to seek a break-up of Microsoft; and the reasons for differences between the interim conduct provisions of the Initial Final Judgment (IFJ), *United States v. Microsoft Corp.*, 97 F. Supp. 2d 59, 66-69 (D.D.C. 2000),

³⁸ These comments include ProComp 80-82; CCIA 33-34; AOL 53-56; PFF 10-17; AAI 12; Relpromax 8-9, Ex. 11. Similar issues also were raised in the complaint filed in *American Antitrust Institute v. Microsoft*, Civ. No. 02-CV-138 (D.D.C.) (CKK), and Motion Intervention filed by Relpromax Antitrust, Inc.

³⁹ Relpromax 8-9.

⁴⁰ PFF 10-17.

⁴¹ AAI 12; PFF 15.

⁴² ProComp 82; CCIA 33-34.

⁴³ AOL 53-56.

⁴⁴ Further explanation of the United States' compliance with its obligations under the Tunney Act is contained in the U.S. Memorandum, Part II.

⁴⁵ The other purpose, Senator Tunney explained, was to focus the attention of the parties during settlement negotiations. Tunney Remarks, 119 Cong. Rec. at 3452.

⁴⁶ As the CIS makes clear (CIS at 63), it does not describe literally every remedial proposal considered and rejected. The statute should not be interpreted to require that the CIS do so, for such a requirement would be unduly burdensome and serve no useful purpose. As Senator Tunney said, the CIS ought to provide "some of the alternatives that were considered by the Department." Senate Hearings at 108 (remark of Sen. Tunney) (emphasis added).

vacated, 253 F.3d 34, 46 (D.C. Cir. 2001) (en banc) (per curiam), and the provisions of the RPFJ. It also lists a number of other remedy proposals, the criteria used to evaluate them, and the results of that evaluation. The recitations contained in the CIS are fully consistent with providing “basic data about the decree to enable [members of the public with a direct interest] to understand what is happening and make informed comments o[r] objections to the proposed decree,” 119 Cong. Rec. 3452 (1973) (Tunney Remarks), and with Senator Tunney’s view that the statutory requirements should not be burdensome. See Tunney Statement. The number and nature of the comments themselves suggest that the level of analysis in the CIS was more than adequate to stimulate informed public comment about the proposed remedy and about the relative merits of alternative remedies. As the United States described recently in its response to AAI’s lawsuit,⁴⁷ the recital complied with the statutory requirement and fulfilled its purpose.

B. The United States Fully Complied With All Tunney Act Requirements Regarding Determinative Documents

36. The Tunney Act requires the United States to make available to the public copies of “any other materials and documents which the United States considered determinative in formulating [the proposed final judgment].” 16(b). The CIS explained that the United States is not filing any determinative documents in this case because there are none within the meaning of the statute. One comment says that this disclosure is deficient,⁴⁸ but it is mistaken.

37. The United States did not file any determinative documents with the Court or disclose any in the CIS for the simple reason that there are no such documents in this case. The Court of Appeals has addressed the definition of “determinative documents” in a Tunney Act case. *Mass. Sch. of Law at Andover, Inc. v. United States*, 118 F.3d 776 (D.C. Cir. 1997) (“MSL”). In *MSL*, the court held that a third party was not entitled a wide range of documents from the government’s files.⁴⁹ The United States there said the statute referred to documents “that individually had a significant impact on the government’s formulation of relief—i.e., on its decision to propose or accept a particular settlement.” *Id.* at 784

(quoting brief of the United States). The court concluded that the statutory language “seems to point toward the government’s view . . . and confines § 16(b) at the most to documents that are either ‘smoking guns’ or the exculpatory opposite.” *Id.* The court added that “[t]he legislative history in fact supports the government’s still narrower reading.” *Id.*; see also *United States v. Bleznak*, 153 F.3d 16, 20–21 (2d Cir. 1998) (only documents that were a “substantial inducement to the government to enter into the consent decree” need be disclosed). No court of appeals has said otherwise.⁵⁰

38. Thus, the commentator who asserts that the United States must have failed to comply with the statute because it “cannot be accurate” that no determinative documents exist,⁵¹ misapprehends the meaning of “determinative documents.” The United States simply did not consider any document in this case to be a “smoking gun or its exculpatory opposite” with a significant impact on the formulation of its decision regarding the RPFJ.

C. Timing and Process of Hearing

39. Several comments say that an evidentiary hearing with third party participation is necessary and that the hearing should be held in conjunction with—or even after—the remedy hearing in *New York*. We disagree.

1. The Court Has Discretion To Determine the Nature and Format of the Tunney Act Proceedings

40. A court in a Tunney Act proceeding is vested with great

discretion concerning the nature of any proceedings to review a proposed consent decree. Congress clearly intended that “the trial judge will adduce the necessary information through the least time-consuming means possible,” see S. Rep. No. 298, 93d Cong. 6 (1973) (“Senate Antitrust Report”); H.R. Rep. No. 93–1463, 93d Cong. Sess. 8 (1974), reprinted in 1974 U.S.C.C.A.N. 6535, 6539 (“House Antitrust Report”), even though the court *may* take other steps as it may deem appropriate. 15 U.S.C. 16(f). The procedural devices enumerated in Section 16(f) are discretionary—the legislative history characterizes them as “tools available to the district court or [sic] its use, but use of a particular procedure is not required.” 119 Cong. Rec. 3453 (Feb. 6, 1973) (Remarks of Sen. Tunney). Such procedures were made discretionary “to avoid needlessly complicating the consent decree process.” *Id.*

41. The legislative history further indicates that Congress did not intend the Tunney Act to produce lengthy hearings on the merits and thereby undermine the incentives for the United States and defendants to reach settlements in civil antitrust cases. See Senate Antitrust Report at 3. Rather, Congress meant to retain the consent decree as a viable settlement option, calling it “a substantial antitrust enforcement tool.” See Senate Antitrust Report at 6–7; House Antitrust Report at 8; *United States v. Microsoft Corp.*, 56 F.3d 1448, 1456 (D.C. Cir. 1995) (“*Microsoft I*”).

2. An Evidentiary Hearing Is Not Required in This Case

42. Several commentators argue that the Court should conduct an evidentiary hearing given the complexity and importance of this case.⁵² But the Tunney Act does not mandate a hearing or trial. See *United States v. Airline Tariff Publ’g Co.*, 836 F. Supp. 9, 11 n.2 (D.D.C. 1993); *United States v. NBC*, 449 F. Supp. 1127 (C.D. Cal. 1978). Indeed, such a hearing could largely defeat the principal considerations behind the RPFJ: to avoid the uncertainty of a trial and to obtain “prompt relief in a case in which illegal conduct has long gone unremedied.” CIS at 60. The legislative history “clearly and expressly establishes that [i]t [was] not the intent of the committee to compel a hearing or trial on the public interest issue.” *NBC*, 449 F. Supp. at 1143–44 (quoting Senate Antitrust Report, quoted with approval in House Antitrust Report at 8–9).

⁴⁷ United States’ Motion to Dismiss, *AAI v. Microsoft Corp.*, No. 02–CV–138 (D.D.C.) (CKK), at 16–23 (Feb. 8, 2002) (“Br. Dismiss AAI”); see also U.S. Memorandum at 20–28.

⁴⁸ ProComp 81–82.

⁴⁹ See also Br. Dismiss AAI 19–21.

⁵⁰ ProComp cites *United States v. Central Contracting Co.*, 527 F. Supp. 1101, 1104 (E.D. Va. 1981), in which the court called “almost incredible” the United States’ representation that no determinative documents existed. After further review, and acknowledging that in most cases a “smoking gun” document will not exist, the court adopted a broader standard under which, even if documents are individually not determinative, they can be determinative in the aggregate. See *United States v. Central Contracting Co.*, 537 F. Supp. 571, 575 (E.D. Va. 1982). The United States does not believe that there are determinative documents in this case even under the standard of *Central Contracting*. But in any event, *Central Contracting’s* broad definition of determinative documents has not been followed by any Tunney Act court, has been squarely repudiated by one district court, *United States v. Alex. Brown & Sons, Inc.*, 169 F.R.D. 532, 541 (S.D.N.Y. 1996) (“*Central Contracting’s* broad definition of ‘determinative documents’ may conflict with Congress’s intent to maintain the viability of consent decrees”) (cited with approval in *MSL*, 118 F.3d at 785), *aff’d sub nom. United States v. Bleznak*, 153 F.3d 16 (2d Cir. 1998), and cannot be reconciled with decisions of the Court of Appeals for the District of Columbia Circuit and the Second Circuit. See *MSL*, 118 F.3d at 784; *Bleznak*, 153 F.3d at 20 (citing *MSL* and quoting “‘smoking gun’ or exculpatory opposite” with approval). *Central Contracting* is simply not good law in this regard.

⁵¹ ProComp 81.

⁵² AAI 12; AOL 55–58; Novell 34–35; ProComp 84.

Instead, the “Tunney Act expressly allows the court to make its public interest determination on the basis of the competitive impact statement and response to comments alone.” *United States v. Enova Corp.*, 107 F. Supp. 2d 10, 17 (D.D.C. 2000).

43. The court may, in its discretion, invoke additional procedures when it determines that such proceedings may assist in the resolution of issues raised by the comments. See *id.* But the legislative history indicates that “[w]here the public interest can be meaningfully evaluated simply on the basis of briefs and oral argument, this is the approach that should be utilized.” House Antitrust Report at 8. “Only where it is imperative that the court should resort to calling witnesses for the purpose of eliciting additional facts should it do so.” *Id.* Even in *AT&T*, which at the time was considered “the largest and most complex antitrust action brought since the enactment of the Tunney Act,” the court concluded that “none of the issues before it require[d] an evidentiary hearing,” and instead invited briefing from interested individuals and allowed participation through oral argument at the two-day hearing on the proposed modifications to the final judgment that were at issue. *AT&T*, 552 F. Supp. at 145, 219.

44. It is not imperative to hold an evidentiary hearing in this case because the Court has sufficient information to determine whether to approve a consent decree. *United States v. Associated Milk Producers*, 394 F. Supp. 29, 45 (W.D. Mo.), *aff’d*, 534 F.2d 113 (8th Cir. 1976); *United States v. G. Heileman Brewing Co.*, 563 F. Supp. 642, 650 (D. Del. 1983). In this case, the Court already has the benefit of a broad array of materials to assist in making the public interest determination. Over 30,000 public comments were submitted, including detailed comments from, among others, some of Microsoft’s primary competitors and most vociferous critics (such as Sun Microsystems, AOL/Time Warner, and RealNetworks) as well as computer and software industry trade groups representing the interests of such firms (such as ProComp, CCIA, and SIIA). The Court also has this Response, as well as additional briefing submitted by the United States, Microsoft, and the Settling States. The Court has scheduled a two-day hearing on the RPFJ, during which the Court has indicated it will hear oral argument from the United States, Microsoft, and the Settling States, as well as pose questions to the parties. The Court has further indicated that it may hear brief oral argument from third parties during the hearing, although the precise nature of third-

party participation, if any, is still under consideration. The Court will have access to a sufficient body of materials to determine whether the RPFJ is in the public interest without resorting to an evidentiary hearing that would both delay and unnecessarily complicate the evaluation of the RPFJ.

3. The Court Is Not Required To Permit any Third-Party Participation

45. Whether and to what extent to allow third parties to participate is left to the Court’s discretion; the Tunney Act permits, but does not require, the Court to authorize third-party participation. 15 U.S.C. 16(f)(3). Courts usually deny third-party participation in Tunney Act proceedings both because the potential for delay outweighs the benefit from intervention (see, e.g., *United States v. IBM Corp.*, 1995 WL 366383 (S.D.N.Y. June 19, 1995)) and because interested third parties are heard through the comments process. *United States v. G. Heileman Brewing Co.*, 563 F. Supp. 642, 652 (D. Del. 1983); *United States v. Carrols Devel. Corp.*, 454 F. Supp. 1215, 1221–22 (N.D.N.Y. 1978). That is particularly true in this case, where a large number of highly interested and motivated third parties have taken full advantage of the opportunity to submit extensive comments that set forth their views of the RPFJ and whether the Court should enter it. As a result, although the Court ultimately may choose to hear from third parties,⁵³ they have already had a full and effective mechanism to present to the Court any arguments or concerns they believe it should address in its public interest determination.

4. Allowing Third-Party Participation Through an Evidentiary Hearing Would Unnecessarily Delay and Complicate These Proceedings

46. Insofar as commentators claim that third parties should be allowed to participate in an evidentiary hearing, doing so would serve only to complicate and delay these proceedings. Allowing third-party participation in an evidentiary hearing would delay the much-needed relief the United States seeks in the public interest. As the court in *IBM* wisely observed, “[a]dditional parties always take additional time. Even if they have no witnesses of their own, they are a source of additional questions, objections, briefs, arguments, motions and the like which tend to make the proceedings a Donnybrook Fair.” *IBM*, 1995 WL 366383, at *5 (quoting *Crosby Steam Gage & Valve Co.*

v. Manning, Maxwell & Moore, Inc., 51 F. Supp. 972, 973 (D. Mass. 1943)).

47. Much of the “evidence” that such commentators seek to present during an evidentiary hearing consists of materials that have been, or could have been, included in their public comment submissions⁵⁴ or that could be addressed through briefing and oral argument, should the Court choose to allow such third-party participation. Resubmitting such materials through the form of testimony would result only in delay and a waste of judicial resources. The commentators—who already have been given an opportunity fully to be heard—have not demonstrated that an evidentiary hearing would in any way advance the public interest or permit them to improve materially on the points made in the extensive comments already submitted.

5. The Tunney Act Proceedings Should Not Be Held in Conjunction With, or Rely Upon Evidence From, the Litigating States’ Remedy Hearing

48. Finally, a number of comments propose that the Court consider the RPFJ either in conjunction with, or after, consideration of the Litigating States’ proposed remedy in *New York*. Some argue that the Court should not make its determination regarding the RPFJ until after the Litigating States have presented their case, claiming that such an approach is necessary to avoid prejudicing the Litigating States’ case.⁵⁵ Others assert that the Court should hold a hearing on the RPFJ, if at all, only after the Litigating States’ hearing.⁵⁶ Finally, at least one commentator proposes that the Court hold a single hearing to evaluate all possible remedial options, including the Litigating States’ proposal, the RPFJ, and major structural remedies.⁵⁷

49. These proposals are ill-advised and unworkable for a number of reasons. *First*, the RPFJ and the Litigating States’ proposed remedy are to be evaluated separately and under different standards. See U.S. Memorandum at 35–46. *Second*, it would be inappropriate to introduce evidence relating to *New York* in this Tunney Act proceeding. The United States is not a party to *New York*, has not participated in the discovery or other aspects of that case, has played no role in the development of the evidence related to that case, and will not participate in that hearing. Consideration of evidence from that

⁵⁴ AOL 53; Litan 59–60; ProComp 84–86.

⁵⁵ AAI 11; SIIA 8–9.

⁵⁶ AOL 58–61; Litan 59–60; Novell 3, 34–35.

⁵⁷ PFF 4.

⁵³ CCC 2; ProComp 84–86.

case in this proceeding, therefore, would be inappropriate. *Cf.* Fed. R. Evid. 804(b)(1) (testimony given in another hearing in a different proceeding can be admitted against a party only “if the party against whom the testimony is now offered or . . . a predecessor in interest, had an opportunity and similar motive to develop the testimony by direct, cross, or redirect examination”).

50. Finally, proposals to have the two cases considered concurrently, or to postpone consideration of the RPFJ until after the remedial hearing in *New York*, unnecessarily would delay the Court’s public interest determination regarding the RPFJ. *See* U.S. Memorandum at 74–78. The Litigating States’ hearing is scheduled to begin on March 11, 2002. The parties there have proposed between 170 and 300 hours of total testimony in that case. *See* Joint Status Report 2, No. 98–CV–1233 (Feb. 13, 2002). Although the Court has indicated that the proposed length is far longer than it expected or believes is reasonably necessary, the Court has not yet determined the precise format or length of that hearing. *See* Tr. 2/15/02 at 26–27, No. 98–CV–1233. In all likelihood, the hearing could last several weeks.

51. All of these proposals stand to delay consideration, and entry of, the RPFJ by the Court. Delay of this nature, which will not result in the Court hearing more or better information about the settlement, is not only unnecessary but also subverts one of the primary goals of both the RPFJ and the Tunney Act—prompt relief.⁵⁸ The Court therefore should not postpone entry of the RPFJ.

*D. Standard of Review Under The Tunney Act*⁵⁹

52. Numerous comments address the standard of review applicable under the Tunney Act to the RPFJ.⁶⁰ These comments range from brief references to the language of the Tunney Act⁶¹ to lengthy discourses on the correct

standard citing legislative history, case law, and treatises.⁶²

53. These comments have at least three overriding themes. First, most agree, citing Microsoft, that the correct standard for relief is to unfetter a market from anticompetitive conduct, terminate the illegal monopoly, deny to the defendant the fruits of its illegal conduct, and ensure that no practices remain likely to result in monopolization in the future.⁶³ Second, most argue that, because of the procedural posture of the case, the judgment of the United States in agreeing to the RPFJ as an appropriate resolution of the charges it brought and the case it proved is due little or no deference.⁶⁴ And finally, many argue, again because of the procedural posture of the case, that the District Court is required to apply a more stringent review, and even entitled to fashion its own relief based upon an independent review of the record.⁶⁵ Although the commentators correctly identify the relevant standard of relief set forth by the Court of Appeals, they are incorrect in concluding that the procedural posture of the case eliminates any need for deference to the judgment of the United States or justifies a court-created remedy. In essence, these commentators argue that the Court of Appeals’ mandate precluded the possibility of a negotiated settlement. It did not. The Court of Appeals recognized that even a litigated remedy should be “tailored to fit the . . . drastically altered scope of Microsoft’s liability . . .” *Microsoft*, 253 F.3d at 107. As explained in the U.S. Memorandum, and below in Sections IV through XII, the RPFJ fits that altered scope of liability.

1. The Tunney Act Requires That Entry of the RPFJ Be “In the Public Interest”

54. As noted by the United States in its CIS and by virtually all commentators remarking on the issue, the Tunney Act requires that the Court determine whether entry of the RPFJ is “in the public interest.” 15 U.S.C. 16(e). In making that determination, the Court may consider:

(1) the competitive impact of such judgment, including termination of alleged violations, provisions for enforcement and modification, duration or relief sought, anticipated effects of alternative remedies

actually considered, and any other considerations bearing upon the adequacy of such judgment;

(2) the impact of entry of such judgment upon the public generally and individuals alleging specific injury from the violations set forth in the complaint including consideration of the public benefit, if any, to be derived from a determination of the issues at trial.

Id. (emphasis added). As is apparent from the permissive language of the statute, these factors for consideration are discretionary.⁶⁶

55. In determining whether the RPFJ is in the public interest, the Court may properly consider whether “the remedies [are] so inconsonant with the allegations charged as to fall outside of the ‘reaches of the public interest.’” *United States v. Microsoft Corp.*, 56 F.3d 1448, 1461 (D.C. Cir. 1995) (“*Microsoft I*”) (internal citations omitted). In *Microsoft I*, and again in *Massachusetts School of Law at Andover, Inc. v. United States*, 118 F.3d 776 (D.C. Cir. 1997) (“*MSL*”), the D.C. Circuit explained that this inquiry entails consideration of four specific factors:

The district court must examine the decree in light of the violations charged in the complaint and should withhold approval only [1] if any of the terms appear ambiguous, [2] if the enforcement mechanism is inadequate, [3] if third parties will be positively injured, or [4] if the decree otherwise makes “a mockery of judicial power.” *See [Microsoft I]*, 56 F.3d at 1462.

MSL, 118 F.3d at 783.⁶⁷

56. The requirements of an antitrust remedy are familiar. As the Court of Appeals noted in remanding this case:

A remedies decree in an antitrust case must seek to “unfetter a market from anticompetitive conduct,” *Ford Motor Co. [v. United States]*, 405 U.S. [562,] 577 [(1972)], to “terminate the illegal monopoly, deny to the defendant the fruits of its statutory violation, and ensure that there remain no practices likely to result in monopolization in the future,” *United States v. United Shoe Mach. Corp.*, 391 U.S. 244, 250 . . . (1968); *see also United States v. Grinnell Corp.*, 384 U.S. 563, 577 . . . (1966).

253 F.3d at 103.

57. The Court of Appeals also emphasized, however, that the “[m]ere existence of an exclusionary act does not itself justify full feasible relief against the monopolist to create maximum competition.” *Id.* at 103 (quoting 3 *Antitrust Law* ¶ 650a, at 67). The scope of the remedy must be clearly related to the anticompetitive effects of the illegal conduct. *Microsoft I*, 56 F.3d at 1460 (quoting *International Salt Co.*

⁵⁸ Although Microsoft has agreed to be bound by much of the RPFJ pending its entry (Stipulation ¶ 2 (Nov. 6, 2001)), some important provisions become effective only after entry. *See, e.g.,* RPFJ § IV.B (Technical Committee must be created “[w]ithin 30 days of entry of this Final Judgment”); *id.* § IV.C (Microsoft’s internal compliance program beings “within 30 days of entry”).

⁵⁹ The standard to be applied in this proceeding is discussed in U.S. Memorandum, Part II.

⁶⁰ RealNetworks 5–10; Red Hat 9–10; SBC 21–32; Litan 4–11, 31–42; Sen. Kohl 2; Kegel 3; KDE 1–2; Elhauge 5–6, 10, 13; Economides 4; CFA 2; CompTIA 4–5; CCIA 9–11, 18–41; AAI 2–13; ACT 2–18; SIIA 9–11; WLF 3–4; PFF 1–9; ProComp 1–25; Novell 30–37; AOL 1–9.

⁶¹ WLF 3; CFA 2; Kegel 3; Sen. Kohl 2; KDE 1–2; CompTIA 4–5.

⁶² ProComp 1–25; ACT 2–18; AAI 2–13; CCIA 9–11; Litan 4–11; SBC 21–32.

⁶³ CCIA 9, 34–38; Red Hat 9; ProComp 2, 16–20; Litan 34; AOL 2–8; Kegel 3; SIIA 9–10.

⁶⁴ ProComp 2, 12, 20–23 (no deference); AAI 5–9; CCIA 9–10, 19–33; SBC 30.

⁶⁵ Novell 30–37; RealNetworks 5–10; ProComp 15–23; AOL 4–9; Litan 33–36; SBC 29–32; AAI 4–13; CCIA 19–39.

⁶⁶ S.Rep. No. 93–298, at 6(1973).

⁶⁷ For further discussion of these factors, *see* U.S. Memorandum at 36–42.

v. United States, 332 U.S. 392, 401 (1947)). Although an antitrust conduct remedy is not limited to enjoining precisely the conduct found to be unlawful, e.g., *United States v. Hartford Empire Co. v. United States*, 323 U.S. 386, 409 (1945); AT&T, 522 F. Supp. at 150 n.80, nevertheless “the remedies must be of the “same type or class” as the violations, and the court is not at liberty to enjoin “all future violations of the antitrust laws, however unrelated to the violations found by the court.” *Microsoft I*, 56 F.3d at 1460.⁶⁸

2. The Court Should Grant Deference to the Judgment of the United States

58. Commentors assert that the current procedural posture of the case, after trial and affirmance on appeal, eliminates any need for deference to the judgment of the United States. Commentors urge the Court to undertake an independent review of the record, and even substitute a litigated remedy for that of the RPFJ. Such a result is inconsistent with the purposes and intent of the Tunney Act.

59. As explained in the U.S. Memorandum, the Court’s assessment of the adequacy of the RPFJ must take into account the risks and uncertainties of further litigation that would be required before there could be an adjudicated final judgment, safe from further challenge on appeal, that would remedy the anticompetitive harm attributable to conduct found to violate the Sherman Act. See U.S. Memorandum at 45–46. The Court of Appeals explained in *Microsoft I* that it is “inappropriate for the judge to measure the remedies in the decree as if they were fashioned after trial. Remedies which appear less than vigorous may well reflect an underlying weakness in the government’s case, and for the district court to assume that the allegations in the complaint have been formally made out is quite unwarranted.” *Id.* at 1461.⁶⁹

60. This case does differ from *Microsoft I* in that there have been both findings of fact and conclusions of liability affirmed on appeal. But the difference is one of degree, not kind. Although the Court of Appeals in this case affirmed the District Court’s judgment of liability for monopoly maintenance, it emphasized that neither it, nor the District Court, had so far found “a causal connection between Microsoft’s exclusionary conduct and its

continuing position in the operating systems market,” 253 F.3d at 106–07, sufficient to justify structural relief (although it did not rule out the possibility that the District Court would find such a connection on remand).⁷⁰ Moreover, the Court of Appeals vacated the District Court’s judgment of liability with respect to tying, *id.* at 84 (leaving open the possibility of further litigation on remand), and reversed as to attempted monopolization, *id.* at 80–84; it also limited the scope of the conduct found to constitute illegal monopolization, reversing on 8 of the 20 acts found by the District Court. The remedy ultimately imposed on remand, the Court of Appeals directed, “should be tailored to fit the wrong creating the occasion for the remedy.” *Id.* at 107.

61. In the absence of a settlement, therefore, the United States would face the prospect of extended litigation with respect to the numerous issues related to relief in this case. An appeal likely would follow the conclusion of the proceedings in the District Court. Microsoft also might choose to seek Supreme Court review of the Court of Appeals’ decision affirming its liability for monopolization. See Petition for a Writ of Certiorari, No. 01–236 (listing issues for future petition). Despite the *Findings of Fact and Conclusions of Law*, and despite the Court of Appeals’ affirmance of a number of the holdings, including liability for monopolization, the ultimate outcome of continued litigation is uncertain, and the path of litigation would be both risky and costly in terms of resources that might otherwise be devoted to other antitrust enforcement concerns.⁷¹

62. Thus, although the litigation risks the United States faces here are not

identical to the litigation risks it faces when it negotiates a settlement prior to trial, the teaching of *Microsoft I* remains applicable. The District Court’s evaluation of the RPFJ is properly informed by the public interest in a certain and timely remedy for Microsoft’s unlawful conduct and must take account of the uncertainties and risks of further litigation, an inquiry that properly respects the realistic choices the United States faced in deciding to settle the case on the negotiated terms of the RPFJ.

63. Moreover, in making its determination, the District Court properly accords significant weight to the United States’ predictive judgments as to the efficacy of remedial provisions. Indeed, such deference is proper even outside the consent decree context. See *Ford Motor Co. v. United States*, 405 U.S. 562, 575 (1972) (“once the Government has successfully borne the considerable burden of establishing a violation of law, all doubts as to the remedy are to be resolved in its favor”) (quoting *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 334 (1961)). Similarly, it is proper to defer to the United States as representative of the public interest when the parties are requesting entry of an agreed-upon judgment.⁷²

64. As the Court of Appeals has explained, the degree of deference the trial court gives to “the government’s predictions as to the effect of the proposed remedies” in a Tunney Act proceeding may vary with the extent of the court’s familiarity with the market and other factors. *Microsoft I*, 56 F.3d at 1461. But, as the Court of Appeals also emphasized, even a court that has extensive relevant expertise should not lightly reject the government’s predictions. For example, in the case of the AT&T decree—“a decree the oversight of which had been the business of a district judge for several years,” *Microsoft I* at 1460—the Court of Appeals instructed that the district court should not reject an agreed-upon modification of the decree unless the court had “‘exceptional confidence that adverse antitrust consequences [would] result—perhaps akin to the confidence that would justify a court in overturning the predictive judgments of an administrative agency.’” *Id.* (quoting *United States v. Western Elec. Co.*, 993 F.2d 1572, 1577 (D.C. Cir. 1993)). Indeed, if courts do not give appropriate deference to the United States’ views,

⁶⁸ Nor may relief in a civil antitrust case be punitive. See page 15 & n.37 above.

⁶⁹ Congress intended that the statutory “public interest” concept encompass “compromises made for non-substantive reasons inherent in the process of settling cases through the consent decree procedure.” House Report at 12.

⁷⁰ Among the goals of an antitrust decree are “terminat[ing] the illegal monopoly” and “deny[ing] to the defendant the fruits of its statutory violation.” *Microsoft*, 253 F.3d at 103 (internal quotation omitted). But plaintiffs never alleged, and neither the District Court nor the Court of Appeals found, that Microsoft *acquired* its monopoly unlawfully. See *id.* at 58 (Microsoft “violated § 2 by engaging in a variety of exclusionary acts . . . to maintain its monopoly”); see also *Microsoft I*, 56 F.3d at 1452. Thus, whether, and to what extent, Microsoft now has an “illegal monopoly” depends on whether its unlawful conduct increased or extended Microsoft’s monopoly—that is, whether the fruits of its statutory violations included increments to the magnitude or duration of its market power. Again, neither the District Court nor the Court of Appeals found this direct causal connection between the conduct and the continuance of the monopoly.

⁷¹ See Note, *The Scope of Judicial Review of Consent Decrees under the Antitrust Procedures and Penalties Act of 1974*, 82 Mich. L. Rev. 153, 175 n.143 (1974) (“The legislative history of the [Tunney Act] should make the courts sensitive to the efficient allocation of the Department’s resources in making their public interest determinations.”).

⁷² See, e.g., *United States v. Paramount Pictures, Inc.*, 334 U.S. 131, 177 (1948); *United States v. Borden Corp.*, 347 U.S. 514, 518 (1954); *United States v. Bechtel Corp.*, 648 F.2d 660, 666 (9th Cir. 1981).

Tunney Act proceedings will become equivalent to the proceedings that lead to adjudicated judgments with adjudicated remedies.

65. Commentors are also incorrect in their assertion that the procedural posture of the case requires the District Court to fashion and impose an adjudicated judgment. The District Court's role in making this public interest determination differs from its role in formulating an adjudicated judgment. Because the District Court "is evaluating a settlement, it is not as free to exercise its discretion in fashioning a remedy," *AT&T*, 552 F. Supp. at 151, as it would be in a case litigated to an adjudicated judgment. The District Court is not "empowered to reject [the remedies sought] merely because [it] believe[s] other remedies [are] preferable." *Microsoft I*, 56 F.3d at 1460. In this procedural setting, the District Court's "function is not to determine whether the resulting array of rights and liabilities 'is the one that will best serve society,' but only to confirm that the resulting settlement is "'within the reaches of the public interest.'" *Id.* (quoting *United States v. Western Elec. Co.*, 990 F.2d 283, 309 (D.C. Cir. 1990) ("*Triennial Review Opinion*") (emphasis in original), in turn quoting *United States v. Bechtel Corp.*, 648 F.2d 660, 666 (9th Cir. 1981), in turn quoting *United States v. Gillette Co.*, 406 F. Supp. 713, 716 (D. Mass. 1975)).

66. This standard reflects not only the proper role of a court of equity asked to lend its authority to the parties' agreement, but also the critical role that consent decrees play in effective public antitrust enforcement. See Senate Report at 5 ("the consent decree is of crucial importance as an enforcement tool, since it permits the allocation of resources elsewhere"); 119 Cong. Rec. 24,600 (1973) (Statement of Sen. Gurney) (Tunney Act "is designed to enhance the value and effectiveness of the consent decree as a tool of public policy"). A consent decree, such as the RPFJ, is the product of negotiation. The parties weigh the benefits of prompt and certain resolution of the case against the possibility that continued litigation might improve their respective positions. Settlements potentially offer the public the benefits of more timely and certain relief, as well as significant savings in judicial and prosecutorial resources. But if courts refused to enter any consent decree that did not match precisely the relief the court would have imposed in the absence of a settlement, "defendants would have no incentive to consent to judgment and this element of compromise would be destroyed. The consent decree would thus as a practical

matter be eliminated as an antitrust enforcement tool, despite Congress' directive that it be preserved." *AT&T*, 552 F. Supp. at 151.

67. Thus, even in the *AT&T* case, a case of unparalleled public importance in which the trial court had unusual familiarity with both the evidence and the legal arguments of the parties, see *id.*, the court determined to approve the parties' settlement "[i]f the [proposed] decree meets the requirements for an antitrust remedy." *Id.* at 153. The court made clear that it intended to follow that standard whether or not the proposed decree corresponded to the decree the court itself would have imposed had the parties pushed forward to an adjudicated judgment. See *id.* at 166 n.147 (noting that if the case "were to proceed to final judgment and liability were found, the Court might determine that [certain measures not part of the proposed decree] are appropriate remedies, either as alternatives to the divestiture of the Operating Companies or in addition to such divestiture").

E. Microsoft's Compliance With Section 16(g)

68. Several comments question whether Microsoft made adequate disclosures under 15 U.S.C. 16(g).⁷³ At the February 8, 2002, Status Conference, the Court directed Microsoft to brief the issue of its compliance with Section 16(g), and expressed its assumption that this issue was one that "the government isn't necessarily going to be commenting on, but it is something that is [Microsoft's] responsibility." ⁷⁴ The United States therefore supplies the following information concerning the purpose of the disclosures required pursuant to Section 16(g), but does not respond to the substance of the comments that question Microsoft's compliance with the requirements of Section 16(g).

69. The Tunney Act treats disclosure requirements intended to inform public comment regarding a proposed consent judgment entirely separately from the other disclosure requirements set forth in the Act. To facilitate public comment on a proposed consent judgment in a government civil antitrust case, the Tunney Act provides, in a single subsection, that the proposed decree itself must be published in the **Federal Register**, along with a CIS, which the United States must furnish to any person requesting it. 15 U.S.C. 16(b). In addition, that same subsection requires the United States to file in the Tunney

Act district court, and any other district court the Tunney Act court designates, copies of the proposed decree and "any other materials and documents which the United States considered determinative in formulating such proposal." *Id.* But the Tunney Act does not depend solely on the **Federal Register** to inform the public. The next subsection, 15 U.S.C. 16(c), requires the United States to publish, repeatedly, summaries of the proposal and the CIS, together with a list of the determinative documents made available for "meaningful public comment," in general circulation newspapers.

70. By contrast, the lobbying provision at issue here, Section 16(g), merely requires *defendants* in antitrust cases to file their disclosure statements with the Tunney Act court—there are no requirements of public notice, **Federal Register** publication, newspaper summaries, or distribution to other district courts. Moreover, the statutory provisions addressing disclosure of information supporting informed public comment (Sections 16(b), (c)), appear immediately before the provisions dealing with consideration of, and response to, public comment (Section 16(d)) and the court's public interest determination (Sections 16(e), (f)). The lobbying provision comes *after* all of those Sections. The statutory structure thus makes clear the different purposes of the two different kinds of disclosure provisions.⁷⁵ Thus, even if Microsoft failed to satisfy the requirements of Section 16(g), that would not provide any basis to begin the comment period anew and further delay entry of the RPFJ.⁷⁶

III. Definitions

A. Definition of "ISV" (RPFJ § VI.I)

71. Several comments address Section VI.I, which defines "ISV" as "an entity other than Microsoft that is engaged in the development or marketing of software products." All of the comments concern the breadth of the definition.

⁷⁵ Although the statutory language is unambiguous, legislative history also bears out the distinction. The Senate Report notes that the "bill seeks to encourage additional comment and response by providing more adequate notice to the public," S. Rep. No. 93-298 at 5, and goes on to describe the provision of information to the public. As in the Tunney Act, the Report's description of the lobbying provision is separated from its treatment of the provision of information to the public by another topic entirely, the court's public interest determination. See *id.* at 6-7. The House Report is to the same effect. See H.R. Rep. No. 93-1463 at 6-7. (information provided to public through **Federal Register** and newspapers; *id.* at 9 (lobbying disclosures)).

⁷⁶ For a fuller discussion, see Br. Dismiss AAI at 24-28.

⁷³ Relpromax 21-23; CCC 3; CCIA 26-32.

⁷⁴ Tr. 2/8/02 at 16-17.

72. Several commentors misread the definition, contending that “ISV” inappropriately covers only companies creating software that runs on Windows Operating System Products.⁷⁷ The definition shows on its face that this concern is misplaced: any “software product” is covered, whether or not it runs on Windows.

73. Several commentors suggest expanding the definition of “ISV” explicitly to include developers of particular categories of products. One commentor worries that Microsoft could construe the definition to exclude developers or marketers of non-Microsoft operating systems, and suggests that the definition be modified to include them explicitly.⁷⁸ Another worries that the definition does not clearly encompass developers of software products designed to run on new versions of Windows or on other next-generation devices, and that it excludes vendors of competing servers.⁷⁹ These concerns are misplaced and, therefore, the proposed modifications are unnecessary. The RPFJ defines “ISV” to include developers or marketers of “software products,” and that very broad category of products unambiguously includes operating systems (including server operating systems), operating system products (including server operating system products), and software designed to run on any platform on any device.

74. Other commentors express concern that individuals, particularly individual developers writing and trading code within the “open source” community, might not qualify as “entities” and so might not qualify as “ISVs” under Definition VI.I.⁸⁰ The RPFJ, however, sets no minimum size or organizational standard for an “entity.” Any individual or group of individuals, whether incorporated or not, that otherwise meets the definition of “ISV” is considered to be an ISV within the meaning of the RPFJ.

B. “Microsoft Middleware” (RPFJ § VI.J)

75. Many commentors criticize the RPFJ definition of Microsoft Middleware. Occasionally, a commentor simply fails to realize which middleware definition, Microsoft Middleware Product or Microsoft Middleware, is used in a given section.⁸¹ To review, Microsoft Middleware Product describes functionality and products, as an end

user might perceive them. This definition is used in Sections III.C and III.H, as well as indirectly, via the Microsoft Platform Software definition, in Sections III.A, III.F and III.G.

76. In contrast, the Microsoft Middleware definition describes software code, and is only used in Sections III.D and III.G. Most commentors focus on its use in Section III.D concerning API disclosure. The reason Microsoft Middleware is directed at software code and not functionality is that it is difficult to take any given piece of functionality and identify exactly which pieces of software code correspond to that functionality. For instance, a word processor displays text on a screen, and that is a functionality that the end user associates with the word processor. The software code that draws characters on the screen, however, is driven largely by code that many would consider part of the operating system. The word processor uses some of its own software code and some of the operating systems services to make the functionality appear to the user. Therefore, to avoid confusion and disagreements over which software code corresponded to which functionality, the United States designed a software code-based definition for use in Section III.D.

77. In response to comments, two of the specific requirements of the Microsoft Middleware definition have been changed in the SRPFJ to more clearly reflect the parties’ intent. Each requirement and any associated modifications are discussed individually below. For reference, the complete revised definition is as follows:

RPFJ Section VI.J. “Microsoft Middleware” means software code that

1. Microsoft distributes separately from a Windows Operating System Product to update that Windows Operating System Product;
2. is Trademarked or is marketed by Microsoft as a major version of any Microsoft Middleware Product defined in Section VI.K.1; and
3. provides the same or substantially similar functionality as a Microsoft Middleware Product.

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.

Software code described as part of, and distributed separately to update, a Microsoft Middleware Product shall not be deemed Microsoft Middleware unless identified as a new major version of the Microsoft Middleware Product. A major version shall be identified by a whole number or by a number with just a

single digit to the right of the decimal point.

1. Distributed Separately To Update a Windows Operating System Product

78. Some commentors argue that it is inappropriate for Microsoft Middleware to depend on separate distribution from a Windows Operating System Product.⁸² They argue that there is no logical reason for such a distinction and that requiring separate distribution merely provides another way for Microsoft to avoid its disclosure requirements.

79. The definition requires separate distribution for two reasons. First, there must be a straightforward and enforceable way to determine which software code is implicated. Separate distribution provides a clear line between two segments of code. Moreover, interfaces between pieces of code that have never been distributed separately are more likely to be internal interfaces that are not tested or durable. In contrast, interfaces between separately distributed pieces of code are more often tested and durable, because there is always the risk that the other side of the interface will be a different version than expected. Interfaces that are not tested and durable may be unreliable, potentially resulting in malfunctions.

80. Second, the competitive significance of middleware products such as browsers and media players will be relatively small if they are never distributed in any form separate from a Windows Operating System Product. If Microsoft chooses only to distribute its programs by including them in Windows, then it will not be able to reach the large installed base of Windows machines. Instead, Microsoft will only be able to offer new versions when users choose to upgrade their operating system or buy new computers. Competing middleware products, in contrast, would not be limited to such methods of distribution and might offer many new versions over the course of the two to three year hardware upgrade cycle. Thus, while a competitor might offer three new versions of its program every year, Microsoft only would be able to offer a single version every two to three years. In the past, with programs such as Internet Explorer, Windows Media Player, and Windows Messenger, Microsoft always has offered separate versions available for download.

81. Commentors point to specific products that have never been distributed separately and argue that

⁷⁷ Palm 10; Carroll 2.

⁷⁸ Red Hat 24.

⁷⁹ AOL, Klain, 9–10, 12.

⁸⁰ AAI 38; KDE 16; Wang 1.

⁸¹ Henderson 5–6; Gifford 3.

⁸² CCIA 65; AAI 20–21; ProComp 44; NetAction 12; Novell 9–10; Maddux ¶ 19; Kegel 5, 23; SIIA 18.

they should be included. Several commentators point out that Windows Media Player 8, sometimes referred to as Windows Media Player for Windows XP, is only included in Windows XP and that the interfaces between this player and the operating system will not be disclosed.⁸³ This is correct. However, the interfaces between Windows Media Player 7.1, the latest version available for download or redistribution, will be disclosed. While there may be some unique interfaces that Windows Media Player 8 uses to call on services in Windows XP, the United States is not aware of any such interfaces that are not also in Windows Media Player 7.1. Thus, for example, the API for a digital rights management technology called Secure Audio Path is a key interface used by Windows Media Player 7.1 and thus will be disclosed. Moreover, if Windows Media Player 8 is ever distributed separately in the future, then its interfaces would be disclosed.

82. Other commentators argue that Active Directory, a Microsoft directory service, should be Microsoft Middleware, but it does not qualify because it has never been distributed separately from a Windows Operating System Product.⁸⁴ As this commentator notes, however, directory services "have become competitively critical links between the desktop and network computing."⁸⁵ Accordingly, directory services are most protected under Section III.E, which addresses the licensing of Communications Protocols used natively by Windows Operating System Products to interoperate with Microsoft server operating system products. For instance, if Active Directory software is included natively in Windows XP and that software uses a Communications Protocol to communicate with a Windows 2000 server, then the Communications Protocol must be available for license. Thus, a competing active directory service could license and implement the Communications Protocol and communicate with Windows XP using the same method as Active Directory.

2. Trademarked or a Major Version of Any Microsoft Middleware Product

83. The second requirement for Microsoft Middleware is that the software code either be Trademarked or marketed by Microsoft as a major version of any Microsoft Middleware Product as defined in Section VI.K.1. This is a modification reflected in the SRPFJ that differs from the RPFJ

version, which required that software satisfy the Trademark requirement in order to be considered Microsoft Middleware. The SRPFJ modification means that software can now satisfy this element of the definition by being either (1) Trademarked, or (2) marketed as a major version of any of the named Microsoft Middleware Products as defined in Section VI.K.1 (i.e., Internet Explorer, Microsoft's Java Virtual Machine, etc.).

84. Many commentators argue that the Trademarked requirement is inappropriate, or that at a minimum, many existing Microsoft Middleware Products would not have any corresponding Microsoft Middleware code.⁸⁶ Turning to the latter, several argue that products such as Internet Explorer, Windows Media Player, Microsoft's Java Virtual Machine, and Window Messenger arguably were not Trademarked as that term is defined in the RPFJ, or argue that the Trademarked requirement was not appropriate. The United States does not necessarily agree with any or all of these arguments concerning whether these particular products satisfied the definition of Trademarked. To clarify any issues surrounding the status of these products, however, the Microsoft Middleware definition was modified to include explicitly the software code that is marketed by Microsoft as a major version of any Microsoft Middleware Product under VI.K.1. The limitation in the modified language to a major version of a Microsoft Middleware Product is simply a restatement of the limitation in the last paragraph of the definition, discussed further below, which limits the covered software code to that identified as a major version of a Microsoft Middleware Product. This change should resolve many of the concerns raised. Under the revised definition, each Microsoft Middleware Product discussed by commentators has corresponding Microsoft Middleware.

85. Other commentators argue that inclusion of the Trademarked requirement has no relation to the function of the software code and should not be part of the Microsoft Middleware definition. The requirement that the software code satisfy the Trademarked definition is based on the business reality that Microsoft develops logos and names for marketing the technologies that it wishes developers and consumers to adopt. Software code that is not marketed under a distinctive

logo or a name that satisfies the definition of Trademarked is unlikely to achieve the widespread usage needed for competitive significance.

Additionally, this definition was not intended to capture security patches, minor "bug" fixes, or other small downloads that Microsoft makes available via Windows Update. Limiting the covered software code to that which is Trademarked or marketed as a major version of a Microsoft Middleware Product under Section VI.K.1 ensures that code not comprising a "product," as that term is generally understood by the public, will not be included.

3. Same or Substantially Similar Functionality

86. Some commentators opine that Microsoft Middleware should not be required to have the same or substantially similar functionality as a Microsoft Middleware Product. Microsoft Middleware Products, as defined, include only products distributed with a Windows Operating System Product. Commentors argue that software that comes under some concept of middleware should be included, regardless of whether it is the same or substantially similar to a Microsoft Middleware Product. For instance, some commentators argue that Microsoft Office should be Microsoft Middleware, and the interfaces between Office and a Windows Operating System Product should be disclosed.⁸⁷

87. The focus of the plaintiffs' case was never Internet Explorer or middleware technologies that were only distributed separately; the focus was always on applications that were *both* integrated into Windows and distributed separately. One of the reasons that Microsoft's anticompetitive actions were able to have the effect that they did was that they covered multiple distribution channels. Internet Explorer and Microsoft's Java Virtual Machine were bundled with Windows, and they were included in the "First Wave" contracts with ISVs covering separately distributed products, and they were available for separate download.

88. The disclosure of interfaces between software that is not the same or substantially similar to functionality distributed with a Windows Operating System Product is beyond the scope of the case as it emerged from the Court of Appeals. For example, even assuming *arguendo* that Office has some characteristics that make it middleware, Office has never been integrated into Windows or referred to by Microsoft as

⁸⁶ CFA 93–94; CCIA 65–67; AOL 49–50; AAI 21; ProComp 44–46; Palm 9–10; Novell 10; Maddux ¶ 19; Litan 51; KDE 16; Gifford 3; Sen. Kohl 2–3; Relpromax 14; SBC 36–38; Giannandrea 6; SIIA 27–28.

⁸³ CCIA 65; RealNetworks 12; Maddux ¶ 19.

⁸⁴ Novell 13–16.

⁸⁵ Novel 13.

⁸⁷ Palm 9–10; Kegel 13; SBC 38–39; SIIA 17–20, 38–41, 62–64; Johnson 5.

being part of a Windows Operating System Product. Office is a separate product that is purchased separately.

89. Finally, some commentators argue incorrectly that requiring Microsoft Middleware to have the same or substantially similar functionality as a Microsoft Middleware Product encourages commingling of software code.⁸⁸ Commingling of code, as discussed by the Court of Appeals and the District Court, is “placing code specific to Web browsing in the same files as code that provided operating system functions.” *Microsoft*, 253 F.3d at 65. Products can be distributed with Windows and not have their code commingled with operating system functions. To the contrary, requiring software to be *both* distributed separately and substantially similar to software distributed with Windows encourages the opposite: because the code must be distributed separately, there must be a clear distinction between code that belongs to the Microsoft Middleware and code that belongs to the operating system. If all the code for a Microsoft Middleware Product is commingled into operating system files, then the separately distributed Microsoft Middleware version will be enormous and constitute a redistribution of the operating system. Clearly, such a separate distribution would be unworkable.

4. Includes at Least the Software Code That Controls Most or all of the User Interface

90. The RPFJ included a fourth requirement, that Microsoft Middleware must include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware. This provision now has been clarified in the SRPFJ such that it is no longer the fourth required element, but is a separate paragraph at the end of the definition. This change reflects the fact that the first three requirements are sufficient to define Microsoft Middleware. The now-separate sentence always was intended to be a minimum size or “floor” as to the collection of software code that is included in a particular piece of Microsoft Middleware. This “floor” prevents Microsoft from arbitrarily breaking up into separate pieces the software code of what would otherwise be Microsoft Middleware, thereby omitting from the Microsoft Middleware definition certain critical or significant pieces of code that constitute the Microsoft Middleware. Some commentators read this provision to

mean that Microsoft could create artificially small subsets of code containing only the user interface elements of Microsoft Middleware Products.⁸⁹ Commentors point out that the interfaces between user interface elements and the Windows Operating System Product are unlikely to be competitively significant.⁹⁰ This modification does not substantively change this definition, but instead makes clear that this provision governs the scope of what code must be included in the Microsoft Middleware.

5. Major Updates

91. The last paragraph of Microsoft Middleware discusses software code described as part of, and distributed separately to update, a Microsoft Middleware Product. That code shall be deemed Microsoft Middleware if it is identified by a new major version number, i.e., a whole number (“6.0”) or a by a number with a single digit to the right of the decimal point (“7.1”). Several commentators argue that Microsoft can withhold interfaces simply by updating its products with version numbers such as “7.11” that do not qualify as major versions, and that the major version limitation is inappropriate.⁹¹

92. It was necessary to draw a line to include some code updates as Microsoft Middleware and exclude others. Per standard software engineering practices, Microsoft assigns every change to the code a new version number, and the importance of the change is designated by how far to the right the number is. For instance, a tiny change may be designated by an increase from 5.011 to 5.012; a slightly larger change is designated as going from 5.01 to 5.02, and a major version is designated as 5.1 to 5.2. Although Microsoft maintains these version numbers, they are not always advertised to the public because small changes are not advertised as new, improved, or updated products. Rather, products that are significant upgrades that will be promoted to the public are designated with new major version numbers.

93. The United States does not believe that requiring Microsoft continuously to review small changes to its Microsoft Middleware would yield significant competitive effects that would outweigh the costs to Microsoft. Significantly improved features, including those based on better APIs, are most likely to

be designated by new major version numbers. Microsoft has little reason to develop a new feature based on improved services from the operating system, such as improved speed or better coordination with other operating system functions, and then not promote that feature to developers or consumers. Moreover, should Microsoft Middleware use a new API in an update that is not a new major version, then that API still will be disclosed, at a minimum, when the next new major version is released. The only way for Microsoft to hide an API indefinitely is to never release a new major version, which historically has not happened and is not likely to happen in the future.

C. “Microsoft Middleware Product” (RPFJ § VI.K)

94. A number of commentators address Section VI.K, which defines “Microsoft Middleware Product.” This definition is referenced in Sections III.C (prohibiting Microsoft from imposing certain restrictions on OEM licensees) and III.H (ensuring OEM flexibility in product offerings) and, as subsumed by Section VI.L’s definition of “Microsoft Platform Software,” is also referenced in Sections III.A (prohibiting retaliation against OEMs), III.F (constraining Microsoft’s relationships with ISVs), and III.G (prohibiting certain exclusionary contracts). “Microsoft Middleware Product” means either the functionality provided by one of a set of existing, named products (e.g., Internet Explorer) and their successors or, for products that do not now exist, the functionality that meets several specific conditions.

95. Contrary to the views of several commentators, the definition does not limit Microsoft Middleware Products to a set of products that now exist, and so does not fail to account for future development.⁹² This critique ignores the second part of the definition, which explains what future technology will be considered Microsoft Middleware Products. Similarly, there are no limits in the definition on the kinds of products (in the commentator’s words, “categories of applications”) that may, in the future, be considered Microsoft Middleware Products.⁹³ It thus is inaccurate to state that the Litigating States’ proposed definition (Provision 22(x)) of Microsoft Middleware Product applies to products to be developed in the future and the RPFJ does not.⁹⁴

96. Although the Litigating States’ proposed definition of Microsoft Middleware Product is somewhat

⁸⁸ Novell 10; Palm 10; Maddux ¶ 19; Real Networks 11, 28; SBC 37, 39.

⁸⁹ CCIA 64; Pantin 32; Palm 10; Novell 10–11; Harris 11.

⁹⁰ CCIA 64; Harris 11.

⁹¹ Pantin 12, 32; NetAction 10, 13; Kegel 5; Harris 11; Maddux ¶ 15.

⁹² SBC 38; AOL 49; Henderson 6.

⁹³ SBC 39 n.7.

⁹⁴ SBC 158–59.

broader than the definition in the RPFJ, the United States believes that its definition is clearer and therefore more enforceable. Unlike the Litigating States' list of current products, for example, the RPFJ's list (Section VI.K.1) consists solely of known named products; there is no room to debate, for instance, exactly what "systems and enterprise management software" (Litigating States Provision 22(c)i) is and is not covered.

97. Similarly, the RPFJ's restriction on future products to those that are Trademarked helps clearly to define the set of covered products and reflects the business reality that Microsoft often names and markets the technologies that it wishes developers and consumers to adopt. Microsoft has little incentive to bury its new products inside other applications in order to avoid having it meet the Trademark standard, as one commentator worries.⁹⁵ Some commentators claim that the Trademarked requirement would leave out many Microsoft products currently in the market, but the commentators do not identify any particular product.⁹⁶

98. The Litigating States object that the definition of Microsoft Middleware Product, as it pertains to future products, excludes software that has not been distributed separately from a Windows Operating System Product or that is not similar to a competitor's product.⁹⁷ The nature of their concern is unclear, however, given that the Litigating States' own definition of Microsoft Middleware Product in their own Proposed Final Judgment contains very similar exclusions.⁹⁸

99. Some commentators object to the omission of Microsoft Office from the list of existing products that are Microsoft Middleware Products within the meaning of the RPFJ, pointing to Office's status as middleware and its large market share among office suites.⁹⁹ Others object to the omission of other specific products or technologies, e.g., Microsoft Outlook, MSN Messenger, MSN RunTime, MSN Explorer, the MSN client software, Passport, Microsoft Exchange, Microsoft Visual Studio, Microsoft, Net, and software that synchronizes handheld devices with PCs.¹⁰⁰ The reasons for the omission of these products from the definition vary. Some of these products have never been part of a Windows Operating System Product, but only are installed separately and so logically should not

be included in the list of Microsoft Middleware Products (e.g., Microsoft Office, Outlook, handheld synchronization software, Microsoft Visual Studio, Microsoft Exchange). Others, such as Microsoft .Net, are in fact covered as to the elements that products marketed under the .Net label are among the products named in the definition of Microsoft Middleware Product.¹⁰¹ And some lack the competitive significance of the products that are included in the list of existing Microsoft Middleware Products (e.g., MSN Explorer, MSN Messenger).

100. The definition of Microsoft Middleware Product goes well beyond the Internet browser and Java technologies that, as threats to the Windows operating system against which Microsoft took anticompetitive actions, were at issue in this case. Further, this definition balances the desire to include future middleware products—the character of which no one can accurately predict—with the need for certainty in compliance and enforcement.

D. "Non-Microsoft Middleware" (RPFJ § VI.M)

101. The definition of Non-Microsoft Middleware is one of the most important definitions in the RPFJ, but it received very little criticism by commentators. Non-Microsoft Middleware is the term used most often to describe the products that the decree is intended to protect. Toward that end, it is one of the broadest definitions in the decree.

102. One criticism, which while serious was based on an inadvertent error, points out that due to the definition of API, on which Non-Microsoft Middleware depends, it might be impossible for any Non-Microsoft software to satisfy the definition.¹⁰² These commentators point out that the API definition only includes Microsoft APIs, rendering the other definitions that use the term API nonsensical. This was an inadvertent error in the RPFJ, and it has been corrected in the SRPFJ. The previous definition of API has been inserted directly in Section III.D, which was the only section it was designed to address. A generic definition of API, which is intended to invoke the common usage of the term API, and not to be tied to Microsoft products, has been inserted as definition VI.A. The definition now reads: "API" means application programming interface, including any interface that Microsoft is

obligated to disclose pursuant to III.D." See also Section VII.(A)(2) below.

103. One commentator argues that certain important software categories such as web-based software and digital imaging software are not present in any of the middleware definitions.¹⁰³ This assertion is incorrect, because neither of the Non-Microsoft Middleware definitions use any categories at all; both cover any software functionality that otherwise meets the requirements. Given that these definitions provide the substance of what the decree protects, it would be inappropriate to place any category restrictions, such as digital imaging software, in the definition. In a somewhat similar fashion, one commentator argues that there is no longer any demand for Non-Microsoft Middleware, but bases his argument on browsers, failing to realize that Non-Microsoft Middleware can have any functionality.¹⁰⁴

104. One commentator argues that the definition proposed by the Litigating States or the definition from the IFJ would be preferable, but offers no specific criticisms of Non-Microsoft Middleware.¹⁰⁵ Another commentator suggests that "non-Microsoft software product" be replaced with "non-Microsoft technology" but also states that the definition seems appropriate to define middleware.¹⁰⁶

105. One commentator argues that the definition should not be limited to software that runs on Windows Operating System Products, because that limitation leaves Microsoft free to retaliate against middleware software that runs on other devices, such as servers and handhelds.¹⁰⁷ The intended meaning of this comment is unclear, because the retaliation section of the decree applicable to ISVs and IHVs, Section III.F, does not use the term Non-Microsoft Middleware.

106. Finally, the Non-Microsoft Middleware definition is criticized on the ground that Netscape 1.0 would not have satisfied it, because the earliest version of Netscape did not expose a range of functionality to ISVs through published APIs.¹⁰⁸ Nevertheless, the United States finds this definition completely appropriate, because it is the presence of APIs that allows middleware to threaten the applications barrier to entry. To remove the requirement for APIs from the definition would be to ignore the theory of the

⁹⁵ AOL, Klain 6.

⁹⁶ Palm 10.

⁹⁷ Litigating States, Ex. A 18.

⁹⁸ Litigating States, Ex. B at 34–35.

⁹⁹ SBC 38 n.6; SIIA 18.

¹⁰⁰ AOL 49–50, Klain 13; Palm 9–10; SIIA 19.

¹⁰¹ AOL, Klain 13; Palm 9–10; Kegel 6.

¹⁰² AAI33–34; Giannandrea 7.

¹⁰³ Litigating States, Ex. B 17, 28.

¹⁰⁴ Gifford 8.

¹⁰⁵ SBC 158.

¹⁰⁶ Pantin Comment VI.5, VI.3.

¹⁰⁷ Palm 9.

¹⁰⁸ Giannandrea 7.

case.¹⁰⁹ Moreover, whether or not software has published APIs is completely within the control of the software developer.

E. "Non-Microsoft Middleware Product" (RPFJ § VI.N)

107. Several comments raise issues relating to the definition of Non-Microsoft Middleware Product.¹¹⁰ The majority of these comments relate to subsection (ii) of the definition, which requires that "at least one million copies" of the product have been distributed in the United States within the previous year.¹¹¹ Other commentators complain that the definition does not include web-based software.¹¹² Finally, one commentator questions whether Netscape Navigator would have satisfied the definition of Non-Microsoft Middleware Product because it does not expose Microsoft APIs.¹¹³

108. The RPFJ's provisions apply generally not only to a wide range of currently marketed middleware products, but also to products that have not yet been developed. Certain of these provisions, of course, impose affirmative obligations on Microsoft to take actions vis-a-vis middleware products. To ensure that Microsoft can undertake these obligations in compliance with the RPFJ's provisions (and that the United States can enforce them), the characteristics of what products will be considered middleware in the future must be defined today according to objective criteria. The definition of Non-Microsoft Middleware Product relates and is incorporated into the portion of the definition of Microsoft Middleware Product that sets forth the characteristics that future products must meet to be considered Microsoft Middleware Products.

109. The one-million-copy limitation applies only to the affirmative obligations that Microsoft make public the APIs used in its own middleware products (as set forth in Section III.D), and redesign the operating system to provide a competing middleware product "default" status, i.e., the ability to override automatically Microsoft middleware functions integrated into

the operating system (as set forth in Section H). The limitation strikes the proper balance between (1) the substantial costs associated with such documentation and redesign efforts, which these obligations require and (2) the competitive potential of products with fewer than one million copies distributed. In a nutshell, it prevents Microsoft from having to undertake documentation and redesign work any time an ISV has a concept for a product it decides to call "middleware." In a world of about 625 million PC users and software distribution via downloads and direct mail, distribution of only one million copies, rather than sales, installation or usage, is a relatively minor threshold in the software industry today. Indeed, almost ten years ago the Mosaic browser achieved distribution to over 2 million people in "just a year." Gina Smith, *Inside Silicon Valley, A High-Tech Top 10 Computers & Technology*, San Francisco Examiner, 1995 WL 4901748 (Jan. 1, 1995).

110. Web-based software and web-based services are not explicitly excluded from the definition of Non-Microsoft Middleware Product. Any portion of web-based software or services that runs on a Windows Operating System Product and otherwise meets the requirements of the definition could qualify as a Non-Microsoft Middleware Product. To the extent that any Microsoft software natively implemented in a Windows Operating System Product communicates natively with a Microsoft server operating system product, the Communications Protocols must be available for license pursuant to Section III.E.

111. Finally, the suggestion that Netscape Navigator could not satisfy the definition of Non-Microsoft Middleware Product in the RPFJ, because Navigator does not expose Microsoft APIs, is correct where the erroneous definition of API contained in the RPFJ is applied. Based on comments that correctly identified a flaw in the definition of API, however, the United States and Microsoft have agreed to modify the definition. See Section VII(A)(2) below. Under the new definition of API in the SRPFJ,¹¹⁴ Netscape Navigator would qualify as a Non-Microsoft Middleware Product.

F. "Personal Computer" (RPFJ § VI.Q)

112. A few commentators raise concerns about the RPFJ's definition of

"Personal Computer."¹¹⁵ See RPFJ § VI.Q. This definition is referenced in RPFJ Sections III.A (prohibiting retaliation against OEMs) and III.H (ensuring OEM flexibility in product offerings), and in Definitions VI.H ("IHV"), VI.O ("OEM"), VI.P ("Operating System"), and VI.U ("Windows Operating System Product").

113. One commentator argues that the definitions of "Personal Computer" and "Windows Operating System Product" might, when read together, unintentionally exclude future Microsoft operating systems from the RPFJ's provisions. The commentator expresses concern that the restriction of "Personal Computer" to a computer "configured so that its primary purpose is for use by one person at a time" would, in combination with the restriction of "Windows Operating System Product" to software distributed "for use with Personal Computers," cause future Microsoft operating systems not to be covered by the RPFJ if Microsoft continues its evolution toward operating systems—like Windows XP—that facilitate shared or multiple-person use or that facilitate home networking.¹¹⁶ This concern is unwarranted. What Windows XP allows is for different users of the same computer (e.g., members of the same family) to store individualized settings in the computer and access them through personal passwords. Whether or not a computer is configured primarily to facilitate use by different people at different moments in time is immaterial to whether it is configured primarily to be used by one person at a given moment in time—the relevant criterion for its designation as a Personal Computer in the RPFJ.

114. Several commentators question the exclusion of machines made by Apple Computer from the definition of "Personal Computer."¹¹⁷ Apple's machines do not contain "Intel x86 compatible (or successor) microprocessors," and so do not fall within the meaning of the definition. Indeed, Apple computers were expressly excluded from the relevant market in which Microsoft was found to be a monopolist. See *Microsoft*, 253 F.3d at 52. The sole conduct that the United States alleged, and the Court of Appeals found, to be unlawful relating to Apple computers was the exclusive dealing arrangement that Microsoft imposed on Apple. See *id.* at 74. Section III.G.1 of

¹⁰⁹ Stockton 2 (argues that middleware has very little to do with exposing APIs).

¹¹⁰ Thomas 5–6; Sen. Kohl 2; Palm 9; SBC 40–41, 159; ProComp 65–66; AOL 50; AOL, Klain 13–14; PFF 21; Litigating States, Ex. A 17–18; CCIA 85; Litan 50; RealNetworks 13–14; AAI 34; Giannandrea 7.

¹¹¹ Thomas 5–6; Sen. Kohl 2; Palm 9; SBC 40–41, 159; ProComp 65–66; AOL 50; AOL, Klain 13–14; PFF 21; Litigating States, Ex. A 17–18; CCIA 85; Litan 50; RealNetworks 13–14.

¹¹² Litigating States, Ex. A 18; AOL 50; AOL, Klain 14.

¹¹³ AAI 34.

¹¹⁴ Definition VI.A in the SRPFJ now reads: "API" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D."

¹¹⁵ Clapes 22; Litigating States 35 (offering own definition); ProComp B–2 (offering own definition).

¹¹⁶ SBC 43, n.10.

¹¹⁷ Maddux ¶ 58; Giannandrea 7.

the RPFJ fully addresses this conduct by prohibiting such exclusive arrangements with certain entities, including ISVs—a category that unquestionably includes Apple. Modifying the definition of Personal Computer to include Apple computers would improperly expand the scope of the RPFJ beyond the liability findings in this case.

115. Other commentators raise concern about the final sentence in Section VI.Q,¹¹⁸ which reads: “Servers, television set top boxes, handheld computers, game consoles, telephones, pagers, and personal digital assistants are examples of products that are not Personal Computers within the meaning of this definition.” One commentator appears to suggest that any such devices for which Microsoft eventually offers a version of a Windows Operating System Product should be considered Personal Computers for purposes of the RPFJ.¹¹⁹ The United States disagrees with the commentators’ views that any change to expand application of the RPFJ to software written for, for example, telephones and pagers, is justified by the Court of Appeals’ decision in this case, which is limited to the illegal maintenance by Microsoft of its monopoly in operating systems for Intel-compatible PCs.¹²⁰ Moreover, such a change would be inconsistent with the intent of the RPFJ to identify Personal Computers with clarity because it would create unmanageable circularity: a Personal Computer would be a machine for which a Windows Operating System Product is available, and a Windows Operating System Product would be a product designed for use with a Personal Computer.

G. “Trademarked” (RPFJ § VI.T)

116. A number of commentators address the scope of the definition of “Trademarked” in the RPFJ.¹²¹ Most of these commentators suggest that the definition is too broad and would permit Microsoft to evade its disclosure obligations under the RPFJ by manipulating its use of trademarks.¹²² Several commentators complain that basing the determination of whether a product is either Microsoft Middleware or a Microsoft Middleware Product on whether the product has been

Trademarked is inappropriate because it permits Microsoft to manipulate the application of the middleware definitions to its products.¹²³

117. The definition of Trademarked is designed to ensure that the Microsoft Middleware and Microsoft Middleware Products that Microsoft distributes (either for free or for sale) to the market as commercial products are covered by the RPFJ. Thus, the definition of Trademarked correctly describes the manner in which businesses typically identify the source of the products that they distribute in commerce, while seeking to carve out from the definition products, such as “bug” fixes, that might be distributed under the Microsoft® or the Windows® names but that are not of commercial significance.

118. Several commentators argue that the exception for generic or descriptive terms contained in the Trademarked definition is a significant loophole that will permit Microsoft to exempt many products from coverage by the RPFJ.¹²⁴ The exception for generic and descriptive terms, however, simply reflects the reality that products distributed in commerce under such names may not be trademarked unless the names develop secondary meaning. Under the Trademarked definition, Microsoft simply announces in advance that it will not claim such terms as trademarks and, therefore, that such terms never will gain secondary meaning. It is for precisely this reason that any product distributed in commerce under, or identified by, marks that consist of any combination of generic or descriptive terms and a distinctive logo or other stylized presentation are not exempted from coverage as Trademarked, because such marks are inherently distinctive.

119. At least one commentator suggests that the portion of this definition relating to Microsoft’s disclaimer of certain trademarks or service marks, and its abandonment of any rights to such trademarks or service marks in the future, conceivably operates to remove automatically trademark protection from marks that Microsoft already has registered but that also fall within this description.¹²⁵ But this portion of the

definition of Trademarked does not operate in that manner. Instead, this clause is designed to ensure that, to the extent that Microsoft distributes a product in commerce under generic or descriptive terms or generic or descriptive terms in combination with either the Microsoft® or the Windows® name and claims on that basis that such product does not fall within the definition of Microsoft Middleware or Microsoft Middleware Product, it will be unable to claim trademark protection for such marks in perpetuity.

H. “Windows Operating System Product” (RPFJ § VI.U)

120. Definition U defines “Windows Operating System Product” to mean “the software code . . . distributed commercially by Microsoft for use with Personal Computers as Windows 2000 Professional, Windows XP Home, Windows XP Professional, and successors to the foregoing. . . .” In general terms, the term refers to Microsoft’s line of “desktop” operating systems, as opposed to its server or other operating systems. Windows Operating System Product applies to software marketed under the listed names and anything marketed as their successors, regardless of how that software code is distributed, whether the software code is installed all at once or in pieces, or whether different license(s) apply.

1. Microsoft’s Discretion

121. Various comments address the final sentence of Definition U, which reads: “The software code that comprises a Windows Operating System Product shall be determined by Microsoft in its sole discretion.” Some of the comments assert, incorrectly, that permitting Microsoft the discretion to determine what package of software is labeled as a “Windows Operating System Product” for purposes of the RPFJ will allow Microsoft to re-label as part of the “Windows Operating System Product” code that would otherwise be middleware and thereby avoid having that code constitute “Microsoft Middleware” or provide the functionality of a “Microsoft Middleware Product” under the RPFJ.¹²⁶ Microsoft could, these commentators hypothesize, essentially “decide for purposes of the decree obligations where the OS stops and where middleware begins,”¹²⁷ and thereby evade the decree’s technical

¹¹⁸ Palm 8–9, 14–15

¹¹⁹ Pantin 34.

¹²⁰ Maddux ¶ 58; Pantin 34; Alexander (unpaginated).

¹²¹ KDE 15–16; Litan 51; ProComp 44–45; CCIA 65–67; SBC 38 n.5; Pantin 36; Giannandrea 6.

¹²² For a discussion of issues relating to the intersection of the definition of Trademarked with the definitions of Microsoft Middleware and Microsoft Middleware Product, see Sections III(B) and III(C) above.

¹²³ ProComp 44–45; CCIA 65–67; Pantin 36; Giannandrea 6.

¹²⁴ ProComp 44–45; KDE 15–16; CCIA 65–67; SBC 38 n.5.

¹²⁵ See CCIA, at 66–67 (“Indeed, Microsoft could plausibly argue that the Windows Media® mark does not come within the ‘Trademarked’ definition as it is, since even that mark consist of no more than the Windows® mark in combination with the generic term ‘media.’ RPFJ § VI(T) may therefore embody Microsoft’s disclaim[er of] any trademark rights in such descriptive or generic terms apart from the Microsoft® or Windows® trademarks.”).

¹²⁶ AOL 20 n.19; CCIA 53; Harris 12; KDE 12; Litan 43–44; ProComp 7; SBC 42; SIIA 26; TRAC 8.

¹²⁷ CCIA 53.

provisions, including the disclosure provisions of Section III.D¹²⁸ or the removal provisions of Section III.H.

122. These comments are incorrect. Microsoft's discretion under Definition U as to its packaging decisions (i.e., what it chooses to ship labeled as "Windows") does not give it the ability to exclude software code from the application of any other relevant definition of the RPFJ. Thus, nothing in Definition U alters the fact that, under the RPFJ, software code that Microsoft ships labeled as "Windows" can also constitute "Microsoft Middleware" or a "Microsoft Middleware Product." So long as software code or the functionality it provides meets the requirements of any other definition(s) in the RPFJ, Microsoft's "discretion" under Definition U to call it part of a Windows Operating System Product will not change the result.¹²⁹ Thus, for example, Internet Explorer is both a Microsoft Middleware Product and part of a Windows Operating System Product.

123. A number of commentators also assert that the final sentence of Definition U might be read to transform what otherwise would be two separate products for antitrust purposes into one, or somehow to immunize Microsoft from potential liability for illegal tying.¹³⁰ Such a reading is untenable. Nothing in this provision, or in the RPFJ as a whole, purports to, or could, alter the application of the antitrust laws to Microsoft's conduct or its products. In particular, the RPFJ does not grant Microsoft any new rights or any immunity under the antitrust laws with respect to otherwise illegal tying or product integration. Similarly, Microsoft's decision to distribute certain software code as part of a Windows Operating System Product for purposes of this definition does not in any way affect the status or characterization of such code under the antitrust laws or the application of those laws to such code—e.g., whether software Microsoft says is part of the package it distributes as its "Windows Operating System Product" is or is not a separate "product" for antitrust purposes.

2. Prior Windows Versions

124. A few commentators¹³¹ suggest that Definition U also should include—in addition to the software code Microsoft distributes as Windows 2000 Professional, Windows XP Home and Professional, and their successors—prior versions of Windows, including Windows 9x (Windows 95, Windows 98, Windows 98 Second Edition, and Windows ME) and Windows NT 4.0. These Microsoft operating systems were not included in the RPFJ's definition of Windows Operating System Product because their current commercial and competitive significance is significantly more limited than the operating systems included in the definition. For example, Windows 95, as its name suggests, was first shipped by Microsoft some seven years ago and is no longer actively distributed by Microsoft, while Windows 98 and 98 Second Edition will soon enter a phase of restricted availability.¹³² Windows Millennium Edition (ME), though much more recent, has enjoyed only limited success and already has been supplanted as Microsoft's primary OS by Windows 2000 and Windows XP, both of which are covered by Definition U.

125. The OEM-related provisions of the RPFJ, including Sections III.A, III.B, III.C, and III.H, apply primarily to OEMs' ongoing shipments of Microsoft operating systems with their new PCs, not to the installed base, and the great majority of those shipments today and going forward will be Windows 2000, Windows XP, and successors. Further, the provisions of Sections III.D and III.H, which require certain technical or design changes by Microsoft to its Windows Operating System Products, are relevant largely to OEM and consumer choices regarding operating systems that will be shipped under the RPFJ, rather than the installed base of operating systems that have already been distributed. Finally, the disclosure provisions of Section III.D are likely to have the greatest competitive significance for Windows 2000 and Windows XP and their successors, because those operating systems represent the versions of Windows to which the great majority of developers are likely to write middleware or

applications. Going forward, developers are unlikely to write middleware or applications to any significant degree to the older, 9x operating systems, because those versions are built on a different code base than that underlying Windows 2000, Windows XP, and future versions of Windows.

3. Operating Systems for Other Devices

126. Finally, a few commentators suggest that Definition U should be broadened to include operating systems for non-desktop PCs and non-PC devices, such as tablet PCs and handheld devices,¹³³ and even operating systems used in "an extensive set of devices," most with little or no similarity to PCs, including, among others, smart phones, digital cameras, retail point of sale devices, automobile computing systems, industrial control devices, and smart cards.¹³⁴

127. There is no basis in the Court of Appeals' opinion for such a sweeping definition and the sweeping scope of coverage of the RPFJ that would follow from it. Plaintiffs' case focused on Microsoft's anticompetitive use of its PC operating system monopoly to thwart emerging middleware threats to the applications barrier to entry into the PC OS market that protected that monopoly. The Court of Appeals affirmed the District Court's finding that Microsoft possessed a monopoly in a market for PC operating systems, and that it engaged in a variety of illegal actions to maintain that monopoly. Extending, as these commentators urge, each of the provisions of the RPFJ to a wide variety of non-PC devices—all of them outside of the relevant market proved at trial and upheld on appeal—is unwarranted and unrelated to any proper remedial goal in this case.

IV. OEM Provisions

A. Overreliance on OEMs

128. Several commentators suggest that the RPFJ burdens OEMs with the responsibility of injecting competition into the operating system market, a burden that, in the view of these commentators, the OEMs are not financially or technically capable of bearing. Under this view, the low margins and fierce price competition in the OEM business will deter OEMs from undertaking the costs and risks of exercising their new flexibility, guaranteed by RPFJ Section III.H, to replace access to Microsoft Middleware Products with access to Non-Microsoft

¹²⁸ Litan 9, 43; RealNetworks 11; SIIA 25–27.

¹²⁹ Indeed, this sentence in Definition U merely confirms what Microsoft already had the power to do—label the package of what it calls its own operating system products. The sentence does not narrow or alter the operative provisions of the RPFJ; those provisions principally rely on other definitions, such as Microsoft Middleware Product, regardless of how Microsoft labels its operating system.

¹³⁰ AAI 29; CCIA 53; RealNetworks 11.

¹³¹ Giannandrea 1–2; NetAction 2, 6–8; Pantin 36.

¹³² Microsoft's product website indicates that Windows 95 was designated as being in the "Non-Supported phase" (where licenses may no longer be available and support is limited) on November 30, 2001; Windows 98, Windows 98 SE, and Windows 4.0 will all enter the "Extended" phase (where licenses may no longer be available to consumers and support is somewhat limited) on June 30, 2002. See <<http://www.microsoft.com/windows/lifecycleconsumer.asp>>.

¹³³ Kegel 6; SBC 42–43.

¹³⁴ SBC 43.

Middleware Products.¹³⁵ To correct this perceived problem in the RPFJ, one commentator proposes to require Microsoft to license the binary code of its Windows Operating Systems Products to ISVs and system integrators at the lowest license fee that Microsoft charges to any OEM or other customer; the ISVs or system integrators would be allowed to repackage Windows with non-Microsoft middleware and applications and license the new package to interested OEMs or other consumers.¹³⁶

129. The argument that competitive pressures constrain OEMs, and so will make them unwilling to load non-Microsoft middleware, ignores the fact that the OEMs will respond to competitive pressures in choosing what software to offer consumers. The low margins and fierce competition in the OEM industry make OEMs more sensitive to consumer preferences, not less. If an OEM believes it can attract more customers by replacing a Microsoft product with a non-Microsoft product, it will do so; if not, it will not. And, indeed, this is precisely the way that a market should work. Thus, the success of the RPFJ in ensuring competitive conditions should not be judged by which choices OEMs make; rather it should be judged by whether OEMs have the opportunity to make those choices, free from contractual restrictions and fear of retaliation.

130. Similarly, the likely competitive impact of the RPFJ cannot be evaluated by looking at how OEMs have responded to the limited freedom to replace Microsoft's desktop icons in Windows XP that Microsoft voluntarily offered to OEMs in a letter dated July 11, 2001. Several commentators leap from the observation that no OEM has so far chosen to remove Internet Explorer from the desktop to the assertion that therefore the RPFJ's provisions permitting the removal of end-user access to Microsoft Middleware Products will have no competitive effect.¹³⁷

131. Such a leap is unwarranted for several reasons. *First*, the RPFJ will grant OEMs significantly greater flexibility to customize Windows compared to Microsoft's voluntary offer. An OEM's "experience" under Microsoft's July 11 letter does not equate to experience under the RPFJ. The United States believes that it is quite possible that OEMs will choose to

take advantage of the RPFJ's flexibility even if they have not taken advantage of the very limited flexibility Microsoft has offered them so far. In fact, at least one OEM recently showed that it will replace Microsoft middleware when it believes other options are more profitable: Compaq announced, on December 12, 2001, that its main consumer line of PCs will ship with RealNetworks' RealOne Player, rather than Microsoft's Windows Media Player, set as the default media player.¹³⁸ *Second*, other OEMs may have been reluctant to start customizing their systems until a final judgment is in place and they know the precise contours of their options. *Third*, as explained above, even if an OEM chooses not to replace Microsoft products with non-Microsoft products, that does not detract from the value of providing the OEM with the flexibility to do so. The RPFJ is intended to protect the competitive process, not to impose particular competitive outcomes.

132. More broadly, the emphasis in the RPFJ on provisions to free OEMs' choices is entirely appropriate, given their importance in the case. The Court of Appeals found that OEM preinstallation was "one of the two most cost-effective methods by far" of distributing browsers, and that Microsoft used various license restrictions on OEMs to "prevent[] OEMs from taking actions that could increase rivals' share of usage." *Microsoft*, 253 F.3d at 60, 62. The RPFJ's provisions reflect that preventing Microsoft from defeating future middleware threats through restrictions and pressure on the OEM channel is essential to ensuring that there are no practices likely to result in monopolization in the future.

B. Non-Retaliation (RPFJ § III.A)

133. Section III.A of the RPFJ prohibits a broad range of retaliatory conduct by Microsoft. Specifically, Microsoft may not retaliate against an OEM based upon the OEM's contemplated or actual decision to support certain non-Microsoft software. This section assures OEMs the freedom to make decisions about middleware or other operating systems without fear of reprisal.

134. Commentors express several concerns about Section III.A.¹³⁹

Although some commentators congratulate the United States for provisions that are procompetitive, represent real benefits to consumers, and take the club out of Microsoft's hand,¹⁴⁰ others believe that this section is not broad enough. Some commentators propose, for example, that the section be expanded to cover: (1) all software, including Microsoft Office;¹⁴¹ (2) entities other than OEMs;¹⁴² (3) threats of retaliation;¹⁴³ (4) all forms of retaliation;¹⁴⁴ (5) retaliation for any lawful acts undertaken by an OEM;¹⁴⁵ (6) existing forms of non-monetary consideration and all monetary consideration;¹⁴⁶ and (7) shipping PCs without an operating system.¹⁴⁷ One commentator seeks to eliminate from Section III.A Microsoft's ability to enforce its intellectual property rights through patent infringement suits.¹⁴⁸ Commentors also believe that the Section does not protect OEMs from arbitrary termination of their Windows licenses.¹⁴⁹ Commentors further claim that the standard contained in Section III.A. of subjective, actual knowledge is too hard to meet,¹⁵⁰ and that Microsoft's ability to offer Consideration is too broad.¹⁵¹ Finally, some commentators object to the RPFJ's failure to define "retaliation."¹⁵²

1. Section III.A Is Sufficiently Broad

135. Section III.A is designed to prevent Microsoft from undertaking actions against OEMs that have the purpose and effect of impairing an OEM's ability freely to choose to distribute and support middleware that may threaten Microsoft's operating system monopoly.¹⁵³ See also CIS at 25.

Furman 31–32; AOL 34–38; AOL, Klain 2–3; Nader/Love 1–6; Maddux ¶¶ 2–4; Sen. Kohl 4; Lococo 1.

¹⁴⁰ Nader/Love 2; CompTIA 5.

¹⁴¹ SBC 97; Sen. Kohl 3–4; Nader/Love 2; AOL, Klain 2; Pantin 4–7; ProComp 59; PFF 19; AAI 31–33.

¹⁴² SBC 95–96, 99; Schulken 1; McBride 1 (should apply to Xbox).

¹⁴³ Palm 14; Red Hat 22–23; ACT 27.

¹⁴⁴ Sen. Kohl 4; Pantin 4–7; ProComp 59; CFA 88–89; Young 1.

¹⁴⁵ Pantin 6–7.

¹⁴⁶ RealNetworks 24–25; AOL, Klain 3.

¹⁴⁷ Pantin 4–7; Harris 4; Alexander 2; Godshall 1 (shipping PCs with a single non-Windows operating system); Miller 2; Hafermalz 1; Scala 1; Schulze 2; Peterson 3; Burke 2.

¹⁴⁸ Red Hat 11–13, 16–18, 22–23.

¹⁴⁹ AOL, Klain 3; CCIA 85–86; Pantin 6–7; Harris 4.

¹⁵⁰ SBC 97; ProComp 59; KDE 13.

¹⁵¹ Maddux ¶ 5; AOL, Klain 3.

¹⁵² SBC 96; Red Hat 16–17.

¹⁵³ Levy 1 (settlement adequate). This would include linking the price or terms of Office to the promotion of rival middleware. Doing so would represent an alteration in Microsoft's commercial relationship with that OEM because of that OEM's promotion of middleware.

¹³⁵ ProComp 56–57; CCIA 58–59; CCIA, Stiglitz & Furman 32–33; SIIA 56–60.

¹³⁶ SIIA 56–60.

¹³⁷ SIIA 16; CCIA 54–55; AOL 15–16; ProComp 60.

¹³⁸ See Compaq Press Release, Dec. 12, 2001, <http://www.compaq.com/newsroom/pr/2001/pr2001121204.html>.

¹³⁹ RealNetworks 24–25; AAI 25–34; SBC 91–100; Harris 4; Bast 2–3; Thomas 2–3; Red Hat 11–13, 16–18, 22–23; Alexander 2; KDE 13–14; CFA 88–89, 93–95; CompTIA 5; PFF 19; ProComp 55–60; Pantin 4–7; Palm 14–15; CCIA 85–87, and Stiglitz &

The Section is logically limited to retaliation against OEMs,¹⁵⁴ as no evidence was presented at trial to show that entities other than OEMs, ISVs, and IHVs have been subject to retaliation in the past, or that other entities are so dependent upon commercial relations with Microsoft (or Microsoft's Consideration) that they are susceptible to retaliation.

136. Comments suggesting that Section III.A is deficient because it fails to address threats of retaliation similarly are misplaced. Section III.A ensures that Microsoft cannot retaliate based upon the OEM's contemplated or actual decision to support certain non-Microsoft software. Threats of retaliation are empty when Microsoft cannot follow through on them.

137. Some commentators contend that Microsoft should be prohibited from all forms of retaliation, noting that Section III.A does not prohibit retaliation that is unrelated to middleware. Commentors urge the Court to expand Section III.A. to prohibit retaliation for any lawful act by an OEM. This position, however, misapprehends the case. This case dealt with Microsoft's actions with respect to middleware threats to Microsoft's operating system. The RPFJ prohibits Microsoft both from repeating those actions found to be illegal, and from undertaking other, similar acts that may protect its operating system monopoly from middleware threats.

138. The provision of Section III.A covering non-monetary Consideration¹⁵⁵ also drew comments. Commentors suggest that the provision be re-written to include monetary Consideration. In fact, Section III.A. already covers existing and successor forms of monetary Consideration, as Microsoft is expressly prohibited from retaliating by "altering . . . commercial relations with [an] OEM . . ." Dropping or changing monetary Consideration would alter commercial relations. Section III.A, however, does not prohibit Microsoft from competing by, for example, offering to pay OEMs for desktop placement. But Section III.A would prohibit Microsoft, in this example, from retaliating by altering its commercial relations with, or withholding non-monetary Consideration from, OEMs that choose

to accept a third party's offer in lieu of Microsoft's.

139. Certain commentators also argue that limiting retaliation to withholding "newly introduced" forms of non-monetary Consideration somehow exempts existing forms of such Consideration from the reach of Section III.A. This is incorrect. As noted in the CIS (at 26), this clause specifically applies to "successor versions of existing forms of Consideration."

140. Finally, certain comments recommend that this Section expressly permit shipping a computer without a Microsoft operating system or no operating system at all. The United States notes, however, that such machines are already available in the market¹⁵⁶ and sees no reason for the RPFJ to address the question.¹⁵⁷

2. Section III.A Properly Allows Microsoft To Enforce Intellectual Property Rights

141. Section III.A provides that nothing in the provision prohibits Microsoft from enforcing its intellectual property rights where doing so is not inconsistent with the RPFJ. A commentator suggests that Section III.A should, in fact, prohibit Microsoft from bringing or threatening lawsuits to enforce such rights. This suggestion is meritless. The commentator would force Microsoft to dedicate its intellectual property, effectively putting all of its patented and copyrighted material into the public domain. Although Microsoft's competitors would appreciate an ability to free-ride on Microsoft's investment in research and development, the antitrust laws do not require such a draconian remedy with its attendant destruction of incentives for innovation. The RPFJ seeks to draw a balance between preventing Microsoft from engaging in anticompetitive acts to protect its operating system monopoly while still encouraging it to compete and to innovate. Prohibiting Microsoft from enforcing its intellectual property rights would deter innovation unduly and encourage infringement without barring conduct found by the District Court and Court of Appeals to violate the antitrust laws.

¹⁵⁶ The Internet site Yahoo! lists in its commercial directory a substantial number of retailers offering custom-built PCs, at least some of which will provide a computer without an operating system at a discounted price (for example, Discovery Computers). Many refurbished computers are offered without an operating system, as well. Moreover, component retailers offer replacement hard drives, also without an operating system.

¹⁵⁷ See also, RPFJ § III.C.

3. Section III.A Protects OEMs From Arbitrary Termination of Their Licenses

142. Commentors are simply incorrect in their assertions that the terms of the RPFJ permit arbitrary termination of Covered OEMs' Windows licenses.¹⁵⁸ The RPFJ states expressly that Microsoft may not terminate a Covered OEM's license without first providing a written notice and opportunity to cure. It is only if the OEM has failed to cure the violation after the two letters that Microsoft then may terminate the OEM's license. If the OEM cures the violation, Microsoft cannot terminate for that violation. Microsoft cannot reasonably be barred from ever terminating an OEM's license, because there may be legitimate reasons for doing so (e.g., an OEM's failure to pay).

143. Section III.A.3 also protects OEMs from losing their Windows license in retaliation for exercising any option provided for in the RPFJ. Pursuant to those provisions, for example, Microsoft may not terminate a Windows license because an OEM has removed end-user access to any Microsoft Middleware Product.

4. Requiring Proof of Knowledge Is Necessary and Can Be Met

144. Certain commentators allege that requiring proof that Microsoft knew that an OEM was or was contemplating undertaking any of the enumerated actions before finding retaliation sets an impossible standard. In fact, such a requirement is reasonable because an inference of retaliation would be inappropriate unless Microsoft knows of the action that it is seeking to punish or prevent.

5. Microsoft's Permitted Use of "Consideration" Is Appropriate

145. The RPFJ permits Microsoft to provide Consideration to an OEM with respect to a Microsoft product or service, but only where the level of Consideration is commensurate with the OEM's contribution to the development, distribution, promotion, or licensing that particular product or service. This portion of Section III.A is designed to address permissible collaborations between an OEM and Microsoft to promote Microsoft products and services. In exchange for the OEM's assistance, Microsoft may provide a different level of consideration commensurate with that OEM's contribution—so that, for example, an OEM that collaborates with Microsoft on developing a particular product through extensive testing, or offers advertising or other promotion, may be compensated

relationship with that OEM because of that OEM's promotion of middleware.

¹⁵⁴ Section III.F addresses retaliation against ISVs and IHVs.

¹⁵⁵ "Consideration" is defined in Section VI.C. Briefly, Consideration includes such things as preferential licensing terms, support, product information, certifications, and permission to display trademarks, icons, or logos.

¹⁵⁸ "Covered OEM" is defined in Section VI.D.

for its greater role through a higher level of Consideration for that product than one that is not developing or supporting that product. Similarly, this provision would permit Microsoft to provide different levels of Consideration to those OEMs buying larger quantities of product. The OEM buying one million copies of a product may be offered greater support than the OEM buying five copies. Microsoft may, however, base the level of Consideration only on the OEM's support for the same Microsoft product or service, and not on an OEM's agreement not to support or develop a competing product or to support or develop other Microsoft products.

6. The RPFJ Uses the Common Language Definition of "Retaliate"

146. Commentors also complain that the RPFJ fails to define "retaliate." In fact, no separate definition for the term is needed. The RPFJ prohibits Microsoft from retaliating by altering commercial relations with, or withholding newly-introduced forms of non-Monetary Consideration from, an OEM. In this context, "retaliate" does not require further elaboration.

C. Uniform Terms (RPFJ § III.B)

147. To ensure that the twenty Covered OEMs will be free from the threat of Microsoft retaliation or coercion, Section III.B requires that Microsoft's Windows Operating System Product licenses with those OEMs contain uniform terms and conditions, including uniform royalties. These royalties must be established by Microsoft and published on a schedule that is available to Covered OEMs and the Plaintiffs.

148. Windows license royalties and terms are inherently complex and easy for Microsoft to use to affect OEMs' behavior, including what software the OEMs will offer to their customers. Section III.B is intended to eliminate any opportunity for Microsoft to set or modify a particular OEM's royalty, or its other license terms or conditions, in order to induce that OEM not to promote non-Microsoft software or to retaliate against that OEM for promoting competing software.¹⁵⁹ By removing any mechanism for Microsoft to use such leverage, this provision will further permit OEMs to make their own independent choices without fear of retribution.

¹⁵⁹ Economides 12 ("this restriction can help avoid possible retaliation of Microsoft, so in the present context, it may be in the public interest.")

1. Top Twenty OEMs

149. Section III.B is limited to the twenty OEMs with the highest worldwide volume of licenses of Windows Operating System Products. Some commentors criticize this limitation, arguing that it leaves Microsoft free to retaliate against smaller OEMs, including regional "white box" OEMs.¹⁶⁰ The top twenty OEMs, however, together account for a substantial percentage, in excess of 75 percent in fiscal 2001, of all Windows licenses. Consequently, providing those key OEMs with the added guarantees of freedom to distribute and promote particular types of software that could erode Microsoft's monopoly—the purpose of Section III.B—is of extreme competitive significance. In any event, all OEMs are protected from retaliation by Section III.A of the RPFJ. Section III.B is intended to provide an additional layer of protection for these twenty OEMs that are likely to be of great significance.

150. At least one commentor would go much further and seek to require Microsoft to offer uniform terms not only to the top twenty OEMs, but also to all of the hundreds of OEMs, whatever their size, and even further to "all third party licensees."¹⁶¹ There is no rational basis for treating every licensee of Windows, from the largest OEM to the smallest corporation, equally with respect to their Windows royalties and all the terms and conditions of their licenses. Certainly the intent to prevent Microsoft from discriminating or retaliating in response to competitive activities cannot begin to justify such a broad provision. In fact, such a requirement would be enormously inefficient and disruptive and would ignore vast differences between differently situated types or groups of licensees.

151. In any event, neither the antitrust laws generally, nor the Court of Appeals' decision specifically, require that even a monopolist like Microsoft treat all third parties equally. In fact, in many instances "unequal" treatment (e.g., collaboration between two companies that does not include other firms) evidences legitimate competition. Thus, Section III.B was crafted carefully to provide extra protection against improper rewards or retaliation involving the most significant OEMs, without precluding other conduct that could result in potentially procompetitive benefits.

¹⁶⁰ Kegel 9; Schulze 2; Francis 1.

¹⁶¹ SBC 136.

2. MDAs Or Other Discounts

152. A number of commentors argue that Section III.B should forbid all market development allowances ("MDAs") or other discounts.¹⁶² This approach would be unnecessarily overbroad and would discourage efficient behavior that has little or no potential to be used by Microsoft for anticompetitive purposes. There are a range of business activities involving Microsoft and OEMs, having nothing to do with operating system or middleware competition, where MDAs or other discounts would be procompetitive.

153. At the same time, Section III.B carefully guards against Microsoft misusing MDAs or other discounts to reward or retaliate against particular OEMs for the choices they make about installing and promoting Non-Microsoft Middleware or Operating Systems or for any other purpose that is inconsistent with the provisions of the RPFJ.¹⁶³ To avoid the risk of Microsoft misusing MDAs or other discounts to reward or retaliate against OEMs for competitive middleware activities, Section III.B provides that, if Microsoft utilizes MDAs or similar discounts, they must be available and awarded uniformly to the ten largest OEMs on one discount scale and separately to the ten next largest on the same or another discount scale. In addition, the discounts must be based on objective, verifiable criteria, and those criteria must be applied uniformly to the relevant OEMs.

154. The RPFJ does prohibit Microsoft from using MDAs or other discounts if they are inconsistent with any other provision in the RPFJ. This would include, for example, retaliation against computer manufacturers for using non-Microsoft middleware that is implemented through incentive payments for faster "boot up."

3. OEMs Should Be Able To Negotiate

155. Several commentors argue that there should be a limited exception to the requirement of uniform license

¹⁶² SBC 101, 136; Herrmann 1; Timlin 3; Mitchell 2; Weiller 2; Clapes 5.

¹⁶³ For example, several commentors raise the specter of Microsoft offering OEMs MDA discounts on Windows licenses based on the number of copies of Office shipped by the OEMs. Kegel 9; CFA 12. But such discounts would be barred by the final paragraph of Section III.A, which forbids Microsoft from paying consideration with respect to one product based on an OEM's distribution of a different Microsoft product. Section III.B.3 would then preclude an MDA for such a purpose, since it would be "otherwise inconsistent with any portion of this Final Judgment." Similarly, the AOL comment erroneously asserts that the MDA provision would allow OEMs that promote Microsoft products to receive MDA discounts that are denied to OEMs that deal with Microsoft's rivals. AOL 35–36.

terms and conditions in Section III.B to permit OEMs to continue to negotiate with Microsoft concerning exceptions to certain intellectual property “non assertion covenants” or “non assertion of patents” provisions in their licenses with Microsoft.¹⁶⁴ In these covenants, which have been part of Windows license agreements with OEMs for years but which historically have been the subject of intense negotiation between Microsoft and OEMs, the OEMs agree not to assert certain patent claims against Microsoft.¹⁶⁵

156. According to these commentors, the uniform licensing terms provision of Section III.B of the RPFJ appears to be preventing Microsoft from negotiating with OEMs about the latest non assertion provisions.¹⁶⁶ One of the commentors, Sony, urges a modification or clarification of the RPFJ that would permit it and other OEMs to negotiate with Microsoft for more favorable non assertion provisions than those contained in Microsoft’s uniform terms and conditions, with any new terms obtained then required to be offered to all Covered OEMs on a non-discriminatory basis; individual OEMs could choose to accept or decline.¹⁶⁷

157. The United States believes that such a modification is unnecessary. Currently, nothing in the RPFJ prevents Microsoft from negotiating with Covered OEMs prior to establishing its uniform terms and conditions. The RPFJ does not in any way require that Microsoft must unilaterally set those terms, without any advance negotiation with or input from the OEMs. Similarly, nothing in the RPFJ prevents Microsoft from agreeing with an OEM to provisions that depart from the uniform terms and

conditions, so long as any term or condition resulting from that agreement then becomes the uniform term or condition, is included on the required schedule, and is offered on a non-discriminatory basis to all Covered OEMs. And certainly nothing in the RPFJ specifies what terms or conditions ultimately will become the uniform terms and conditions. Those terms and conditions may be set at a variety of levels determined either by Microsoft itself or through advance discussion and negotiation with the OEMs; the RPFJ specifies neither the process nor the resulting level.

158. The Litigating States also assert that Microsoft’s view is that it is authorized to insist on uniform, and uniformly onerous, non assertion provisions by the terms of Section III.I.5. To the extent that anyone at Microsoft (or elsewhere) ever believed or conveyed to any OEM that Section III.I.5 of the RPFJ authorizes Microsoft to insist on broad patent non-assertion provisions, that belief was inaccurate. The cross-license provision in III.I.5 was extremely narrow and applied only in a particular, limited type of situation. In any event, in part in response to these comments, and to avoid any possibility that Section III.I.5 could be misinterpreted in a way that discourages any third party from taking advantage of options or alternatives offered under the RPFJ, the United States and Microsoft have agreed to delete Section III.I.5 from the SRPFJ. See Section VII(C)(3) below.

4. Volume Discounts

159. One commentator claims that the RPFJ should permit Microsoft to utilize volume discounts only if they are based on an independent determination of the actual volume of shipments, in order to avoid Microsoft manipulation of such discounts.¹⁶⁸ But such a regulatory mechanism is not necessary under the RPFJ. It requires that any volume discounts must be “reasonable” and based on the “actual volume” of Windows licenses. The RPFJ’s enforcement mechanism will ensure that Microsoft does not misuse the calculation of such discounts.

5. Termination—Cause, Materiality, And Notice

160. Some commentators criticize Section III.B for not requiring Microsoft to demonstrate “good cause” before terminating a Covered OEM’s license, and for not requiring even more notices and opportunities to cure before termination.¹⁶⁹ The commentators argue

that Microsoft could abuse the notice provision and then terminate a disfavored OEM without any opportunity to cure.

161. First, any abuse of the opportunity to cure or termination provisions by Microsoft—e.g., through sham notices—would be a serious breach of its obligations under the RPFJ. Second, if the process is not misused, two previous notices and opportunities to cure during a single license term should provide ample protection against retaliation for OEMs that are dealing with Microsoft in good faith and ample protection for Microsoft against OEMs that fail to comply with their contractual obligations. Finally, a requirement that any termination be for “good cause” is unnecessary and overly regulatory; once again, any sham termination by Microsoft for anticompetitive purposes would constitute a serious breach of the RPFJ.

6. Servers Or Office

162. Section III.B requires that Microsoft employ uniform license agreements and uniform terms and conditions for the top twenty OEMs only with regard to its licensing of Windows Operating System Products. The provision is limited to Windows licenses because the relevant market in which Microsoft was found to have a monopoly consists of PC operating systems, and because the various illegal actions in which Microsoft engaged were undertaken to protect that monopoly, not other products.

163. Some commentators argue that Microsoft can evade the restrictions of Section III.B simply by shifting its retaliatory price discrimination to other key Microsoft products such as Office or server operating systems.¹⁷⁰ To the extent the commentors intend to assert that this limitation in Section III.B leaves Microsoft free to use discriminatory licensing terms or conditions for Office or other important Microsoft products in order to reward or punish OEMs for their actions regarding Microsoft and non-Microsoft Middleware, that assertion is wrong. Although Section III.B is limited to Windows Operating System licenses, the general anti-retaliation provisions of Section III.A are not so limited. See Section IV(B) above. Any attempt by Microsoft to alter the terms of any (not just the top twenty) OEM’s license for Office or any other product (or any other commercial relationship with that OEM) because that OEM is working with rival Platform Software or any product or service that distributes or promotes non-

¹⁶⁴ Sony 2, 4. See also Litigating States’ Motion for Limited Participation in Light of the Deposition of Mr. Richard Fade, filed February 19, 2002, at 6–7, 19 (“Litigating States’ Motion”). In their Motion, the Litigating States seek an order that would permit them to participate in this Tunney Act proceeding for the limited purpose of submitting portions of the transcript of a Microsoft employee, Richard Fade, purportedly relating to the issues of Section III.B, the non assertion of patent provisions, and Section III.I.5. The United States’ Response to the Litigating States’ Motion did not object to participation in this one instance solely for the narrow purpose identified—adding the proffered information to the Litigating States’ public comment—but did object to any broader or continued participation. Microsoft filed its Response (“Microsoft Response”) on February 22, 2002, in which it did not oppose the participation and submission, and to which it attached a declaration of Richard Fade (“Fade Decl.”). Because the Court has not yet ruled on the Motion, the United States will proceed to respond here to the substance of the information proffered in the Litigating States’ Motion.

¹⁶⁵ Sony 2; Litigating States’ Motion 6–7; Microsoft Response 4–5; Fade Decl. ¶¶ 11–16.

¹⁶⁶ Sony 4; Litigating States’ Motion 7.

¹⁶⁷ Sony 4.

¹⁶⁸ SBC 102, 136.

¹⁶⁹ SBC 102–03; Drew 1.

¹⁷⁰ CCIA 87–88; Turk.

Microsoft middleware will be prohibited by § III.A.

7. Key License Terms

164. One commentator argues that the RPFJ should require Microsoft to provide OEMs and other licensees with equal access to “licensing terms, discounts, technical, marketing and sales support, product and technical information, information about future plans, developer tools or support, hardware certification and permission to display trademarks or logos.”¹⁷¹ Otherwise, the commentator claims, Microsoft can keep such information secret and take advantage of licensees’ ignorance about what terms are available.¹⁷² With respect to the top twenty Covered OEMs, however, Microsoft already is required by Section III.B to offer all license terms and conditions on a uniform and non-discriminatory basis.

8. Prohibition On Enforcing Agreements Inconsistent With The RPFJ

165. One commentator urges that Microsoft should be forbidden from enforcing any contract term or agreement that is inconsistent with the decree.¹⁷³ But such a provision is both unwarranted and unnecessary. To the extent that a contract term or agreement seeks to bar someone from doing something that is required or permitted under the RPFJ, or requires someone to do something that Microsoft is forbidden from offering, the RPFJ already would prevent such action. In certain key areas, the RPFJ does include a provision prohibiting Microsoft from retaliating against an OEM for exercising any of its options or alternatives under the RPFJ (Section III.A.3) or from basing MDAs on any requirements that are inconsistent with the RPFJ (Section III.B.3.c). In the latter case, the provision is necessary to make clear that, by affirmatively authorizing Microsoft to do something (offer MDAs or other discounts), the RPFJ is not authorizing Microsoft to base those discounts on inappropriate criteria.

D. Freedom Of OEMs To Configure Desktop (RPFJ § III.C)

166. Section III.C of the RPFJ prohibits Microsoft from restricting by agreement any OEM licensee from exercising certain options and alternatives. A few comments argue that Microsoft should be prohibited from restricting OEMs by “other means” as

well as by agreements.¹⁷⁴ The United States believes that the limitation to agreements is appropriate in this section.¹⁷⁵ The most obvious and effective means for Microsoft to restrict an OEM’s conduct is by agreement, as reflected in the record in this case. In addition, as explained in the CIS, the RPFJ uses the term “agreement” broadly to include any contract, requirement, or understanding.¹⁷⁶ Use of other means by Microsoft to influence, limit, or reward the options of OEMs is appropriately covered in other provisions, such as Sections III.A, III.B, and III.G. Technical means of limiting the options of OEMs are addressed by Section III.H.

167. Looking at the products covered by this section, some comments argue that the provision should extend to any application, not just middleware, or at least to Microsoft Office.¹⁷⁷ The United States believes that the decree correctly focus on middleware, because that was the focus of Plaintiffs’ case and of the courts’ holdings. Section III.C provides broad protection for non-Microsoft Middleware as it is configured for use with Windows. Because this section focuses on OEM flexibility in configuring Windows Operating System Products, it would be illogical to consider products, such as Office, that are not part of the Windows Operating System Product.

168. It is important to remember that this section pertains to OEM configurations, and not to what users or Non-Microsoft Middleware itself can initiate if selected by a user. These provisions, in essence, control how the configuration will appear the first time the user boots the computer. After that first time, the user may take many actions, such as clicking on icons, rearranging the desktop, or making other program choices, that drastically alter the configuration of the computer. A user launching a program by clicking on an icon may change many of the configuration options of the computer, including whether the program will subsequently launch automatically or be displayed in a certain size or be the default application. Thus, Section III.C governs only OEM configuration, but not any subsequent configurations based on user choices.

¹⁷⁴ Pantin 8; Maddux ¶ 5.

¹⁷⁵ Levy 1 (Section III.C adequately prohibits Microsoft from preventing OEMs and consumers from installing rival operating systems or removing Microsoft middleware products and installing rival middleware).

¹⁷⁶ CIS at 29.

¹⁷⁷ CFA 95; Nader/Love 2; Pantin III.13; Novell 8.

1. Section III.C.1

169. Several comments suggest that, under Section III.C.1, OEMs should be given greater flexibility in configuring Windows, extending to such things as taskbars, toolbars, links, and default pages and similar end user features in Internet Explorer; features of Windows XP such as the My Photos, My Music, and similar operating system folders; and elimination or alteration of the Start Menu.¹⁷⁸

170. Subsection III.C.1 strikes an appropriate balance between the interests of Microsoft and OEMs in order to allow promotion and installation of Non-Microsoft Middleware. In fact, the provision covers some of the features requested by commentators, such as quick launch bars and the Start Menu. As discussed in the CIS (at 30), “a list of icons, shortcuts or menu entries” includes a wide variety of access points in Windows Operating System Products, including the system tray, “right-click” lists, “open with” lists, lists that appear based on an action or event, such as connecting hardware or inserting an audio CD, and even lists within folders such as MyMusic or MyPhotos. This flexibility must be balanced against Microsoft’s interest in presenting a user interface on its Windows products that has been well tested and is simple and intuitive for users. Windows is, after all, Microsoft’s product. The United States believes that the provision allows for many opportunities for promotion and installation of Non-Microsoft Middleware without going so far as to allow OEMs to make drastic changes to Microsoft’s user interface. *Cf. Microsoft*, 253 F.3d at 63 (Microsoft’s restrictions on OEM reconfiguration of user interface did not violate Section 2).

171. Another commentator argues that the RPFJ merely codifies Microsoft’s existing practices regarding flexibility of configuration and serves almost no remedial purpose.¹⁷⁹ To the contrary, Section III.C gives OEMs much greater flexibility than they have ever had. Even as late as summer 2001, Microsoft still was restricting the placement of icons in Windows. The flexibility OEMs receive under Section III.C, combined with the ability to remove access to Microsoft Middleware Products under Section III.H, will allow OEMs to offer many different configurations and promote Non-Microsoft Middleware in a variety of ways. That Microsoft voluntarily provides certain flexibility does not eliminate the need for relief requiring

¹⁷⁸ SIIA 22–23, Pantin 9.

¹⁷⁹ ProComp 10, 67.

¹⁷¹ SBC 101–02, 136–37 (describing Litigating States’ § 2(b)).

¹⁷² SBC 136–37.

¹⁷³ SBC 136–37.

that flexibility, as the Court of Appeals' decision mandates.

172. Commentors also note that the term "functionality" (see Section III.C.1) is not defined, that Microsoft is free to decide what categories qualify for display, and that Microsoft could exclude Non-Microsoft Middleware for which no Microsoft counterpart exists or otherwise restrict the meaning of functionality.¹⁸⁰ As explained in the CIS (at 30), "functionality" is intended to capture broad categories of products, and not to be used to discriminate against Non-Microsoft Middleware. Thus, for example, Microsoft may reserve a particular list for multimedia players, but cannot specify either that the listed player be its own Windows Media Player, or that the player be capable of supporting a particular proprietary Microsoft data format. Such non-generic specification, which would have the effect of restricting the display of competing Non-Microsoft Middleware, would not be non-discriminatory. Microsoft cannot prescribe the functionality so narrowly that it becomes, in effect, discriminatory.

173. Moreover, Microsoft cannot completely forbid the promotion or display of a particular Non-Microsoft Middleware Product on the ground that Microsoft does not have a competing product itself. To do so would be discriminatory; there must always be (and there always has been) a place for applications generally to be listed or their icons displayed. Without this functionality limitation, developers of Non-Microsoft Middleware with media player functionality could insist that it wants to be displayed with instant messaging services, making groupings of supposedly competitive products with the same or similar functionality meaningless and hopelessly chaotic for the user.

2. Section III.C.2

174. A few commentors argue that, under Section III.C.2, Microsoft has control over what non-Microsoft products may be promoted by an OEM because Microsoft could define what "impair[s] the functionality of the user interface."¹⁸¹ Section III.C.2 applies only to shortcuts, but it allows those shortcuts to be of any size and shape. Potentially, these shortcuts could be so large as to cover key portions of the Windows user interface (for example, the Start Menu). As the Court of

Appeals found, Microsoft has an interest in preventing unjustified drastic alterations of its copyrighted work.

Microsoft, 253 F.3d at 63. The limitation preventing shortcuts from impairing the functionality of the user interface was designed to respect this interest, while still giving OEMs considerable freedom to promote Non-Microsoft Middleware.

3. Section III.C.3

175. There are many comments related to Section III.C.3. Some comments argue that this subsection gives Microsoft design control because Microsoft could set parameters for competition and user interface design via the limitation on "similar size and shape," which then leaves competing applications to conform to Microsoft's "look and feel."¹⁸² This is not the intent or effect of this provision. See CIS at 31–32. For programs that are configured by the OEM to launch automatically, either in place of, or in addition to, Microsoft Middleware Products, the restriction limits whether applications can launch with their full user interface, no interface, or appear in the system tray or similar location. Thus, this provision addresses Microsoft's interest in preventing unjustified drastic alterations to its copyrighted work, as recognized by the Court of Appeals. See 253 F.3d at 63.

176. Some commentors argue that Microsoft retains control of desktop innovation because it can prevent OEMs from installing or displaying icons or other shortcuts to Non-Microsoft software or services if Microsoft does not provide the same software or service.¹⁸³ Others say that the middleware icon provisions of III.C.1 and III.C.3 apply only when Microsoft has a competing product, and Microsoft can limit the OEMs' ability to promote competing programs.¹⁸⁴ Still others criticize that Section III.C.3 limits automatic launches to the boot-up sequence or when the user connects to the Internet, thus limiting the options of OEMs.¹⁸⁵

177. The majority of these comments are misplaced. Section III.C.1 does not prevent OEMs from installing or promoting Non-Microsoft Middleware,

regardless of whether Microsoft has a competing product. At a minimum, Section III.C.2 allows for any Non-Microsoft Middleware to be installed and displayed on the desktop with a shortcut, completely independent of the existence or characteristics of any Microsoft product. The only issue is where else in the Windows interface the Non-Microsoft Middleware will be promoted. As discussed above (see Section IV(D)(1)), Microsoft has a valid interest in presenting an orderly user interface such that, for example, lists of what are supposed to be word processors do not clutter lists of media players. If the Windows interface has a space for listing, for example, Internet applications, then any Internet application can go there regardless of whether Microsoft has a competing application. If the Windows interface has no listing for a particular new category of application, then there will be, and always has been, a general place where applications can be listed, such as the desktop.

178. It is correct that, under Section III.C.3, Non-Microsoft Middleware cannot be configured to launch automatically unless a Microsoft Middleware Product would have otherwise launched. However, this governs only the original OEM configuration. If the user clicks on an icon or otherwise runs the Non-Microsoft Middleware, that application can itself set up to launch automatically on subsequent boot sequences, or at any number of other times, including but not limited to connections to the Internet. Section III.C.3's approach is a reasonable compromise with Microsoft's interest in having the computer boot up quickly the first time it is turned on, a characteristic that users value.

179. A few commentors believe it is inappropriate that Microsoft be allowed to decide what forms the user interface, e.g., a desktop with icons, may take.¹⁸⁶ The United States disagrees. Microsoft has a valid interest in developing its products, which some users actually prefer on the merits, and in preventing unjustified drastic alterations to its copyrighted work. The purpose of the remedy is not to strip Microsoft of the ability to design operating systems or compete on the merits.

4. Section III.C.4

180. Some commentors argue that Section III.C.4 does not prohibit Microsoft from deleting or interfering with competing boot loaders, does not allow OEMs to ship machines without any operating system, and otherwise

¹⁸⁰ SBC 51, 138–39; Maddux ¶ 6; Pantin 9–11; Litigating States, Ex. A 10; Elhauge 8–9; Clapes 5–6; PFF 20.

¹⁸¹ SBC 52; CCIA 56; Maddux ¶ 7; Miller 2; Hofmeister 2.

¹⁸² AOL 37; AOL, Klain 4; CFA 95; RealNetworks 23; Henderson 8–9; Litigating States, Ex. A 10; ProComp 64; CCIA, Stiglitz & Furman 28; Maddux ¶ 8; Pantin 9–11; Alexander 2–3; Giannandrea 3; Miller 2; Thiel 2; Schneider 2.

¹⁸³ Palm 14; AOL 37; AOL, Klain 4; CCIA 60; PFF 20; Pantin 9–11; RealNetworks 22; SBC 140; Waldman 3, 8; CCIA 59–60; Clapes 5; Schneider 1.

¹⁸⁴ Litan 46, 50; CFA 95; SBC 52; Litigating States, Ex. A 10; ProComp 64; CCIA, Stiglitz & Furman 28; Giannandrea 3; Waldman 3; Hammett 2.

¹⁸⁵ ProComp 64; Pantin 9–11; Giannandrea 3; Rovero 3.

¹⁸⁶ SBC 52, 140; Godshall 1; Schneider 1–2.

does not assist the OEMs' ability to promote non-Microsoft operating systems.¹⁸⁷ The United States partially agrees and partially disagrees with these comments. Section III.C.4 provides for the option of launching other operating systems and prohibits Microsoft from attempting to delete or interfere with competing boot loaders that accomplish this task. This subsection does not enable OEMs to sell machines without an operating system, as that would not promote Non-Microsoft Middleware. However, Microsoft would run afoul of Section III.A if it attempted to restrict OEMs from shipping PCs with rival operating systems.

5. Section III.C.5

181. Some comments criticize Section III.C.5 for providing promotional flexibility only for IAP offerings, and even then only for an OEM's "own" IAP offer but not for other products.¹⁸⁸ At least one commentator notes that the Windows XP initial boot sequence offers a wide range of Microsoft products and services, including Passport, Hotmail, Instant Messenger, and Internet telephony.¹⁸⁹ Some commentators predict that Microsoft will use the "reasonable technical specifications" to unreasonably exclude competitors.¹⁹⁰

182. Section III.C.5 permits OEMs to create and display a customized offer for the user to choose an IAP during the initial boot sequence. A user's IAP can be an important source of choices about a wide variety of Non-Microsoft Middleware. It is the OEM's "own" IAP in the sense that the OEM selects it, not necessarily that the OEM is itself an IAP. Microsoft is not permitted unreasonably to exclude competitors via the technical specifications for IAP offers. Microsoft previously and understandably has given such reasonable technical specifications to OEMs, and the United States does not expect Microsoft to deviate from its prior standards as to what is reasonable. After all, Microsoft has an interest in offering OEMs an operating system that works, and absent reasonable technical standards, performance might be degraded.

183. At least one commentator argues that there should be a provision allowing OEMs to replace the Windows desktop, and sees no explanation in the CIS as to why this provision, which the

United States advocated before the District Court and on appeal, has been removed.¹⁹¹ The simple answer to this question is that the Court of Appeals reversed the finding of liability on this point (*see Microsoft*, 253 F.3d at 63), and to provide for such a remedy would be inappropriate in this case.

6. Comparison To Litigating States' Proposal

184. Several commentators argue that the Litigating States' Provision 2.c ("OEM and Third-Party Licensee Flexibility in Product Configuration") should replace RPFJ Section III.C.¹⁹² The United States believes that Provision 2.c is overbroad and largely unrelated to middleware competition that could threaten Microsoft's desktop operating system monopoly. Additionally, the Litigating States' Proposal appears to ignore the Court of Appeals' decision that Microsoft is entitled to prevent an unjustified drastic alteration of its copyrighted work, and to prohibit OEMs from substituting a different user interface automatically upon completion of the initial boot sequence. *Microsoft*, 253 F.3d at 63. Regardless of how broadly one reads this portion of the Court of Appeals decision, Provision 2.c would appear to allow an OEM to make the very "drastic alteration[s] [to] Microsoft's copyrighted work" that the Court of Appeals found Microsoft lawfully could prohibit. *See id.*

185. Provision 2.c essentially provides that Microsoft cannot restrict by contract, technical, or any other means a licensee from modifying any aspect of a Windows Operating System Product.¹⁹³ The breadth of this provision appears to require that Microsoft allow, and provide the information to accomplish, any modification to any portion of a Windows Operating System Product, no matter how unrelated to middleware. For example, this provision appears to allow licensees to change the manner in which Windows implements disk compression, the TCP/IP protocol, the calculator program, and the Windows Help system. These modifications apparently could be at any level of granularity, including very small segments of code.

186. Although Provision 2.c also identifies specific types of modifications—e.g., the boot sequence, desktop, or start page—these types of

modifications are not limiting because the provision clearly allows for modification of any "other aspect of a Windows Operating System Product (including any aspect of any Middleware in that product)." Provision 2.c also provides five examples (§§ 2.c.i–v), but these are given "[b]y way of example, and not limitation." This Proposal thus appears to allow any and all modifications.

187. These types of broad modifications are not necessary to allow for vigorous competition in the middleware market. Indeed, it appears that the vast majority of these modifications have very little, if anything, to do with middleware and therefore are beyond the scope of the liability findings in this case.

E. Microsoft's Obligations To Provide Add/Remove Functionality And Automatic Invocations (RPFJ § III.H)

1. Obligation To Provide Add/Remove Functionality

188. Some commentators argue that Section III.H.1 allows Microsoft to force Non-Microsoft Middleware Products into an Add/Remove utility.¹⁹⁴ The United States believes that one of the primary goals of the RPFJ is to enable users to make choices on the merits about Microsoft and Non-Microsoft Middleware Products. In the current Add/Remove utilities available in Windows Operating System Products, Microsoft Middleware Products are often not present at all, or are presented as Windows components in a separate window. Non-Microsoft Middleware Products, which currently routinely add themselves into the Add/Remove utility upon installation, are in a different Add/Remove window. Without the RPFJ, there is no easy way for the user to realize that something labeled as a Windows system component can be replaced with a Non-Microsoft Middleware Product. This provision will alter Microsoft's current practice of creating an artificial distinction between these Non-Microsoft Middleware Products and Microsoft Middleware Products.

189. Other commentators point out that exclusivity cannot be provided to Non-Microsoft Middleware Products, that Microsoft does not have to compensate an OEM for the presence of its icons on the desktop, and that every computer shipped represents an expense to the non-Microsoft software and income via the Windows license to Microsoft.¹⁹⁵ It

¹⁸⁷ KDE 14; Pantin 11–14; Harris 5, CFA 89; CompTIA 5 (supports); Akin 2; Hafermalz 1; Young 1.

¹⁸⁸ AOL 37–38, Klain 4; CCIA, Stiglitz & Furman 27.

¹⁸⁹ SBC 53; Akin 2.

¹⁹⁰ Maddux ¶ 9; SBC 52, 141; NetAction 10, 14; Schneider 2.

¹⁹¹ SBC 53, 138.

¹⁹² SBC 137.

¹⁹³ Litigating States' Provision 4 additionally requires that Microsoft disclose all the necessary APIs, Communications Protocols and Technical Information to accomplish such modifications.

¹⁹⁴ Palm 15; AOL, Klain 6; SBC 58; Thomas 6–7.

¹⁹⁵ SIIA 24; ProComp 62; Schneider 2.

is incorrect that exclusivity, at least as to icons and other visible means of end-user access, cannot be provided to Non-Microsoft Middleware Products. Non-Microsoft Middleware Products can have exclusive agreements with OEMs covering all the most significant means of promoting their products—through desktop icons, the Start Menu, and being set as the defaults. The only exception to this exclusivity of visible means of end-user access would be a listing of the non-Microsoft Middleware Products in the Add/Remove utility, which has never been Microsoft's means of promoting usage.

190. Furthermore, should Microsoft wish to promote its Microsoft Middleware Products, it is constrained by other provisions in the decree, particularly provisions regarding exclusive or fixed percentage agreements with OEMs. *See* discussion of Section III.G. As an example, Microsoft could not reach an agreement with an OEM that required the OEM to set the Microsoft product as the default on 100 percent of the OEM's machines. Non-Microsoft Middleware Products do not face this constraint. Additionally, because OEMs are free to remove Microsoft icons and free to negotiate exclusivity agreements with competitors, Microsoft will have to compensate OEMs for any promotional agreements regarding its icons, in addition to conforming its agreements with the other provisions of the RPFJ.

191. A few commentators raise concerns that "particular types of functionality" and "non-discriminatory" are not defined and could be used by Microsoft to unreasonably exclude competitors.¹⁹⁶ Functionality is intended only to capture broad categories of products and not to be used to discriminate against Non-Microsoft Middleware Products. Thus, for example, Microsoft may reserve a particular list for multimedia players, but cannot specify either that the listed player be its own Windows Media Player, or that the player be capable of supporting a particular proprietary Microsoft data format. Such a non-generic specification, which would have the effect of restricting the display of competing Non-Microsoft Middleware Products, would not be non-discriminatory and therefore would be prohibited under Section III.H.1.

192. Commentors also suggest that the portion of Section III.H.1 that requires Microsoft to offer "an unbiased choice with respect to enabling or removing access" would nevertheless permit Microsoft to include derogatory

comments about competing products when offering such a choice.¹⁹⁷ This is incorrect. The concept of non-discriminatory includes the concept of non-derogatory; Microsoft cannot present a choice that is derogatory toward the Non-Microsoft Middleware Products without also by definition discriminating against that Product.

2. Obligation To Provide Automatic Invocations and Exceptions

a. Obligations To Provide Automatic Invocations

193. Section III.H.2 addresses situations where Microsoft must create the ability to designate programs for automatic invocation, commonly referred to as default settings. Many commentators point out that there will be few situations where Microsoft is obligated to provide a default setting. They say that Microsoft easily will be able to evade this provision,¹⁹⁸ simply by embedding its Microsoft Middleware Products in other portions of the Windows Operating System Product or other Microsoft Middleware Products. Similarly, some commentators suggest that Microsoft could engineer its middleware to launch without using all of the "Top-Level Window" components or with making the slightest variation on the user interface, and not have to create any defaults. Commentors further argue that the existence of defaults should not depend on the existence or behavior of Microsoft's Middleware Products.

194. Additionally, some commentators point out that OEMs will be required to support the Microsoft Middleware Products regardless of whether they have end-user access removed, because Microsoft is allowed to hard-wire their products in some cases.¹⁹⁹ More specifically, these commentators argue that this situation will create an insurmountable disparity between the Microsoft and Non-Microsoft Middleware Products, because the Microsoft product will always be available and will always launch in some situations, whether the end user has selected them or not or is even aware that the product is installed.

195. The Court of Appeals' decision must be the starting point for any discussion of default settings and of the ability of Microsoft to override user choices. There were no instances in which the Court of Appeals found that

Microsoft's overriding of user choice was unlawful. *Microsoft*, 253 F.3d at 67. Thus, the Court of Appeals' decision does not require that Microsoft respect user's default choices in all circumstances. The issue of whether Microsoft simply could have no default settings at all was, however, not before the Court and accordingly the Court did not address it.

196. Section III.H.2 of the RPFJ nevertheless requires Microsoft to implement and respect default settings in some circumstances. These circumstances are limited to situations where the Microsoft Middleware Product would launch in a separate Top-Level Window and display either (i) all of the user interface elements, or (ii) the Trademark of the Microsoft Middleware Product. These limitations are tied to the Court of Appeals' opinion, which supported Microsoft's position that it did not have to respect default settings where Windows functionality enabled users to move seamlessly from one function to another in the same window. *Microsoft*, 253 F.3d at 67.

197. Moreover, these limitations are designed to ensure that access to defaults exists whenever the alternative Microsoft product would be launched as the full "product" (e.g., Internet Explorer as the Internet browser), rather than when just a portion of the product's underlying functionality is launched to perform functions in Windows itself (such as code also used by Internet Explorer being used to display part of the Windows user interface), or otherwise where the end user might not necessarily be aware that he or she is using a specific Microsoft Middleware Product.

198. One of the most important functions of this Section III.H.2 is to provide certainty and a bright line regarding when Microsoft is obligated to provide and respect a default setting. Previously, Microsoft was under no obligation to provide for automatic invocations of competing products in any circumstances; Microsoft at its option provided for automatic invocations in some circumstances and not in others. Although commentators allege that there are numerous cases where Microsoft will not have to provide a default setting, the RPFJ does provide a clear line and a requirement, that did not exist before, that in some cases defaults must exist and must be respected.

199. Several commentators allege that Non-Microsoft Middleware Products are subject to a requirement that the end-user confirm his/her choice, but the Microsoft Middleware Product is not,

¹⁹⁷ Maddux ¶ 24.

¹⁹⁸ AOL 49; AOL, Klain 6; Litigating States, Ex. A 10; Pantin III.24; Realnetworks 14, 17, 23; CCIA 55; KDE 14–15.

¹⁹⁹ Litan 45; ProComp 57–58; CCIA 55; AAI 15; Litigating States 10.

¹⁹⁶ CFA 98; Maddux ¶ 23; Clapes 9.

making it effectively harder for users to choose Non-Microsoft Middleware Products.²⁰⁰ This is incorrect. Section III.H.1 clearly states that Microsoft must give end users “a separate and unbiased choice” with respect to altering default invocations in Section III.H.2. Section III.H.2 of the RPFJ provides that Microsoft shall “[a]llow . . . Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft’s option, require confirmation from the end user) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa).” The parenthetical “or vice versa” applies to the entire phrase, meaning any mechanism which requires confirmation when switching in one direction will also require it in the other direction.

200. To respond to the concerns raised by commentators and to clarify that Microsoft must be unbiased with respect to Microsoft and Non-Microsoft products under Section III.H.2, this provision was revised to expressly state that such mechanisms and confirmation messages must be unbiased. The revised language of Section III.H.2 in the SRPFJ provides:

Allow end users (via an *unbiased* mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft’s option, require confirmation from the end user in an *unbiased* manner) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) . . . [Emphasis added]

This modification makes clear the parties’ intention that the mechanism available to end users, as well as any confirmation message to the end user, must be unbiased with respect to Microsoft and non-Microsoft products.

201. This modification also addresses any concern that the phrase “at Microsoft’s option” could be read to allow Microsoft to take biased action against competing products. Further, it addresses concerns that Microsoft’s presentation of the confirmation message could include derogatory comments about competing products.²⁰¹

b. Exceptions to the Obligation To Provide Automatic Invocations

202. In addition, the SRPFJ’s two exceptions to Section III.H.2, which were previously listed after Section

III.H.3 and numbered “1” and “2,” but which by their plain language unmistakably modified Section III.H.2 (“Notwithstanding the foregoing, Section III.H.2 . . .”), have been moved to Section III.H.2 for clarification and have been renumbered (a) and (b).

203. Exception (a) allows a Windows Operating System Product to invoke a Microsoft Middleware Product when it would be invoked solely for use with a server maintained by Microsoft outside the context of general web browsing. Commentors allege that Microsoft can use the exception to communicate directly with its own competing middleware in the form of web based services such as Passport, MSN, .Net and Hotmail and to override the explicit choices made by consumers and OEMs.²⁰² At least one commentator misreads this exception to infer that any web server running Microsoft software is covered.²⁰³

204. Turning again to the Court of Appeals decision, this exception stems from the holding that the Windows Help system was allowed to override a user’s browser choice. *Microsoft*, 253 F.3d at 67. The current Windows Help system, as well as other parts of the Windows interface, rely on interoperating with servers maintained by Microsoft. The “maintained by Microsoft” language in exception (a) is specifically designed to catch servers actually under Microsoft’s control, and not to include servers that are merely running a Microsoft product, such as Internet Information Server (IIS). Microsoft is only allowed to use this exception outside the context of general web browsing, such as the Windows Help system or similar systems, not in situations where a user has knowingly launched a browser to view web pages. This exception is similar to the limitations in the main paragraph of Section III.H.2 that limit automatic invocation to those situations where a user has launched, in essence, the “full product.”

205. Exception (b) allows a Windows Operating System Product to invoke a Microsoft Middleware Product when a designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement that is necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product. Several commentators argue that Microsoft will have exclusive control over when it must respect defaults through manipulation of the “reasonable technical requirement”

clause.²⁰⁴ Concern also is raised that Microsoft is not required to document the “reasonable technical requirement” in advance in MSDN.²⁰⁵ Several commentators predict extreme and drastic results from the example of ActiveX.²⁰⁶

206. Again, this exception appears in the RPFJ because the Court of Appeals held that Microsoft was allowed to override a user’s choice when it had “valid technical reasons.” *Microsoft*, 253 F.3d at 67. The Court of Appeals pointed to three specific examples where features of a Windows Operating System Product depended on functionality not implemented by Navigator, and Microsoft was permitted to override Navigator in those cases. The Court of Appeals did not find any violation associated with these actions, including no violation regarding whether information was disclosed to Navigator to allow it to implement the functionality. Given this holding, the inclusion of an exception that permits Microsoft to override a user’s choice when it has “valid technical reasons” was appropriate.

3. Microsoft’s Ability To Change Configurations

207. Many commentators have significant concerns about Microsoft’s ability to offer to alter a user’s or OEM’s configuration, as described in Section III.H.3.²⁰⁷ Some commentators argue that Microsoft should not be able to “encourage” users to switch back to Microsoft Middleware that has been replaced by a third-party application. Concerns also are raised that Microsoft’s presentation of the choice could include derogatory comments about competing products, and that the RPFJ contains no requirement that the request to the user be objective or non-discriminatory, or that the function not delete non-Microsoft code or change user defaults. Commentors express the view that a significant number of users likely would switch just to get rid of the annoying messages. Others suggest that the fact that Microsoft is permitted to seek confirmation from the end user for an automatic alteration of the OEM configuration after 14 days significantly devalues the desktop. At least one commentator argues that OEMs do the “initial boot” before shipping a PC and hence the 14-day period could have

²⁰⁴ NetAction 14; Maddux ¶ 27; Gifford 4, Giebel 1; Miller 3; Akin 3; Hammett 2; Youngman 4.

²⁰⁵ Pantin III.26.

²⁰⁶ SBC 59; CCIA 56; Schneider 2.

²⁰⁷ Litan 45; RealNetworks 16; Henderson 9; CCIA 57; CCIA, Stiglitz & Furman 28; KDE 16; AAI 17–18; Maddux ¶ 26; AOL, Klain 6; CFA 99; SBC 56; Litigating States, Ex. A 10; ProComp 63; SILA 18; Pantin III.25; Gifford 4; Giannandrea 3.

²⁰⁰ AOL, Klain 6; CFA 98–99 (“consumer must choose the Non-Microsoft product twice to make it the preferred option”); RealNetworks 18; Miller 3; Clapes 9–10.

²⁰¹ Maddux ¶ 25; Pantin III.24.

²⁰² RealNetworks 17–18; CCIA 56; Maddux ¶ 27; Giannandrea 2; Gifford 4.

²⁰³ SBC 58; Harris 7, 8.

largely expired by the time the user boots the PC for the first time.

208. In response to some of the concerns raised regarding Section III.H.3, the RPFJ has been modified. The following additional sentence now appears in SRPFJ Section III.H.3: "Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware." This sentence clarifies the parties' intention in drafting the RPFJ that Microsoft may not alter a configuration based on whether the products are Microsoft or Non-Microsoft products. Nor may Microsoft present a biased confirmation message, for instance a message that is derogatory with respect to Non-Microsoft products. Similarly, automatic alterations may not be based on a trigger or rule that is biased against Non-Microsoft Middleware or in favor of Microsoft Middleware Products.

209. Several commentors were confused regarding the "Clean Desktop Wizard," referenced in the CIS (at 48), and its relation to Section III.H.3. The "Clean Desktop Wizard" is a utility in Windows XP that offers users the ability to move unused or infrequently-used desktop icons into a folder on the desktop. The "Clean Desktop Wizard" is the only function in Windows XP that performs an automatic alteration of a configuration of icons, shortcuts or menu entries. Furthermore, Section III.H.3 forbids Microsoft from altering how a Windows Operating System Product performs automatic alterations except in a new version of a Windows Operating System Product. Thus, the "Clean Desktop Wizard" is the only functionality that currently falls under Section III.H.3, and it must remain the only such functionality until a new version of a Windows Operating System Product. The "Clean Desktop Wizard" only affects icons on the desktop, is unbiased with respect to Microsoft and Non-Microsoft icons, and is unbiased with regard to the messages presented to the user. It takes no action without confirmation from the user, and it can be turned completely off by the user so that it never runs again.

210. Microsoft designed this utility because it believed some users prefer a less cluttered desktop and would appreciate a utility that would monitor which icons have been recently used, and offer to move the unused icons into a folder. The United States agrees that some users would appreciate this utility. The United States also believes, however, that some users would not. To offer choices to users and to remove the potential for significant anticompetitive

effects, Section III.H.3 was designed always to require confirmation from the user, and to be unbiased with regard to Microsoft and Non-Microsoft products. The United States does not agree with the commentors who argue that Microsoft should be prohibited from ever offering this kind of utility as part of its operating system.²⁰⁸

211. A number of comments criticize the 14-day delay.²⁰⁹ The 14-day delay, after a new personal computer is booted up before any automatic alteration may occur, was determined to be a reasonable compromise between the need to use desktop icons to promote Non-Microsoft Middleware, and the needs of users who would prefer to be presented with the choice of moving unused icons to a folder. A significant factor in this analysis is that there are many ways of promoting Non-Microsoft Middleware, of which the desktop is only one. Non-Microsoft Middleware may be installed in the Start Menu, for instance, or in the quick launch bar or system tray. It may also be set as a default and automatically invoked in certain instances. It may be promoted in the initial boot sequence or set to launch automatically on connection or disconnection to the Internet. And, of course, should the user click on the desktop icon, the "Clean Desktop Wizard" would not consider it an unused icon and it would not be affected. Or, should the user respond that it does not want the "Clean Desktop Wizard" to move unused icons into a folder, they will not be moved. Finally, even if the user responds affirmatively to the "Clean Desktop Wizard" 's prompt, the icons merely will be moved into a folder, not removed.

212. One commentor argues that Microsoft frequently could create "new versions" of its Windows Operating System Products for the sole purpose of creating new mechanisms to remove competing icons.²¹⁰ The United States finds it unlikely that Microsoft would go to the lengths required to release a new version of its operating system just to remove icons, given that any such mechanism must be unbiased with regard to Microsoft and Non-Microsoft products. Historically, Microsoft has released versions of its operating systems on the order of years apart, and at much longer intervals than its releases of middleware.

4. Timing Issues

213. Some commentors argue that the 12-month delay before Microsoft has to

implement Section III.H simply allows Microsoft more time to cement its control over the operating system.²¹¹ Some commentors compare the 12-month delay to the less than 2 months it took Microsoft to remove the icons for Internet Explorer after the Court of Appeals' decision.²¹²

214. Section III.H takes effect with the earlier of the release of Service Pack 1 for Windows XP, currently scheduled for August 2002, or November 6, 2002. The reason for this delay was to allow Microsoft sufficient time to modify its Windows Operating System Products to be in compliance with the specific provisions of Section III.H. Section III.H requires Microsoft to make numerous changes to Windows 2000 and Windows XP. For instance, a mechanism must be created that allows end users and OEMs to enable and remove end-user access to Microsoft and Non-Microsoft Middleware Products that is non-discriminatory with regard to those products and that presents a separate and unbiased choice. As noted above, the current Add/Remove utility in Windows XP is biased: it lists the Microsoft Middleware Products in a separate window labeled as system components. Moreover, the current Add/Remove utility includes only a subset of the Microsoft Middleware Products and does not remove all of the required means of end-user access, but only some limited subset of icons.

215. Additionally, in accordance with Section III.H.2, Microsoft must evaluate every invocation of a Microsoft Middleware Product and determine if it falls under Section III.H.2, whether it falls under exception (a) or (b), and whether there is already a default setting. If there is not a default setting, or if in some cases the Windows Operating System Product does not respect the default, then the Windows Operating System Product must be altered.

216. Commentors who point to the relatively small amount of time between the Court of Appeals' decision and Microsoft's limited allowance of flexibility as evidence that the delay in Section III.H is excessive are comparing very different situations. Microsoft made an extremely limited offer to OEMs to alter end-user access to Internet Explorer in the summer of 2001. Similarly, Microsoft's addition of Internet Explorer to the Add/Remove utility was not complete and did not remove many of the means of end-user access. To comply with the RPFJ, both

²⁰⁸ SBC 57.

²⁰⁹ Drew 1; Thiel 2; Miller 3.

²¹⁰ AAI 18.

²¹¹ Litan 47; CCIA, Stiglitz & Furman 28; Maddux ¶ 21 (suggests 3 months); Giannandrea 1-2.

²¹² ProComp 65; CCIA, Stiglitz & Furman 28.

in terms of the required means of end-user access and the number of Microsoft Middleware Products at issue, requires considerably more effort. In addition, Microsoft's offer in the summer of 2001 did not contain any changes regarding automatic invocations, which can require considerably more work than the creation of a revised Add/Remove utility.

217. Another commentator argues that Microsoft has no incentive to offer the Windows XP Service Pack until December 2002, that the 12-month delay renders the provision meaningless for a fifth of the lifespan of the decree, and that the provision is therefore meaningless as a vehicle for restoring competition.²¹³ The same commentator argues that, in contrast, the interim conduct provisions in the IFJ were superior because they required the removal of end-user access within six months of the entry of the Final Judgment.²¹⁴

218. Many aspects of this comment are erroneous. First, the deadline for compliance is November 6, 2002, not December. Moreover, Microsoft has a strong incentive to release Service Pack 1 for Windows XP, because it is well-known in the industry that the first Service Pack to an operating system release fixes many of the bugs in the original release. More specifically, many corporations do not consider upgrading until the first Service Pack is released. Windows XP, based on the NT code base and being the upgrade to Windows 2000, is aimed directly at corporations as well as consumers, unlike releases such as Windows Millennium and other operating systems based on the "9x" code. In order to serve the corporate audience at which Windows XP is at least partially directed, release of the first Service Pack is critical. Thus, the United States remains convinced that Microsoft has a strong incentive to release the first Service Pack for XP as quickly as possible. The United States is aware, however, that the Service Pack has slipped from a planned late spring release to an August 2002 release.

219. Additionally, it is important to realize that the 12-month period started on November 6, 2001, and the five-year life span of the decree begins when the decree is entered, which will be at some point after March 6, 2002. Thus, even if the Court enters the decree on March 6, 2002, the maximum amount of time the delay can "cut into the life of the decree" is eight months, not twelve. If the Court waits to enter the decree, the overlap decreases. For example, should

the Court enter the decree on May 6, 2002, then the provision will become effective no later than six months after the entry of the decree (precisely the same time period contained in the IFJ).

220. The possibility that the provision will become effective six months after the decree is entered is identical to the timing in the IFJ, which required that the removal of end-user access would occur six months after entry. Moreover, the IFJ had no provisions at all regarding the creation and respect for default settings. Thus, the IFJ would have possibly required less with the same amount of delay.

221. Finally, to argue that the timing of the Litigating States' proposals is superior is to ignore the reality of the litigation schedule. Even assuming the shorter of the two proposed litigation schedules, the Litigating States' trial will not end before June 2002. Assuming that the Court issues its ruling immediately, which is highly unlikely given the complexities of the case, the earliest the Litigating States' provision on removing end-user access would be applicable is December 2002. To argue that the RPFJ is "meaningless as a vehicle for restoring competition" because of the timing of Section III.H when, in fact, the RPFJ will with absolute certainty be in effect before the Litigating States' remedy, is to argue that there is no possibility of an effective remedy. That argument simply is wrong.

222. Other commentators allege that the requirement that the Microsoft Middleware Products must exist seven months before the last beta test version of a Windows Operating System Product is a loophole easily exploited by Microsoft.²¹⁵ These commentators suggest that specific products, such as Windows Media Player 8, were not in existence at the requisite time and therefore are not subject to Section III.H. At least one commentator proposes that the whole timing paragraph be deleted.²¹⁶

223. The timing paragraph is necessary to give Microsoft sufficient time to design, implement and test the Windows Operating System Product, particularly the requirement for automatic invocations, in order to comply with the decree. Without the timing requirement, Microsoft conceivably could be required to redesign its products constantly. Moreover, it is important to understand how the requirement for automatic invocations will work in practice. Seven months before the last beta test release

of a Windows Operating System Product, in every place where a Microsoft Middleware Product is invoked so as to require a default setting under Section III.H.2, the Windows Operating System Product will be modified so as to create and respect the default setting. However, once that setting is created, for instance for a default browser or a default media player, any competing product may register itself for the default. Moreover, if any version of a Microsoft Middleware Product can be invoked, then the setting must be created and respected. To be specific, if seven months prior to the last beta test release of Windows XP, Windows Media Player 8 does not exist, but *Windows Media Player 7 exists*, and the Windows Operating System Product can invoke version 7 as well as version 8, then the default must be created. Thus as a practical matter, when a default setting is created for media player, it is created for the whole category of media players, not just specific versions.

224. One commentator maintains that Section III.H.3 requires vendors of competing middleware to meet "reasonable technical requirements" seven months prior to new releases of Windows, yet it does not require Microsoft to disclose those requirements in advance.²¹⁷ This comment incorrectly commingles the seven-month timing requirement with exception (b) to Section III.H.2. The seven-month timing requirement relates solely to the issue of which Microsoft Middleware Products exist at a certain time; it does not have anything to do with whether any Non-Microsoft Middleware Products meet certain technical requirements. The seven-month timing requirement determines when a default setting is required to exist; exception (b) concerns the limited circumstances where, given that the default setting exists, the Windows Operating System Product may nevertheless ignore a designated Non-Microsoft Middleware Product.

F. Commingling of Operating System Code and Middleware Code

225. Sections III.C and III.H of the RPFJ remedy Microsoft's anticompetitive commingling of browser and Windows operating system code by requiring Microsoft to redesign its Windows Operating System Products to permit OEMs and end users effectively to remove access to Microsoft Middleware Products (Section III.H.1) and to allow competing middleware to be featured in its place (Section III.C).

²¹³ SBC 60.

²¹⁴ SBC 61-62.

²¹⁵ RealNetworks 16-17; Henderson 6; CCIA 56; PFF 21; Harris 7-8; Schulze 2.

²¹⁶ Pantin III.27.

²¹⁷ Kegell 5.

Section III.H also requires Microsoft to create a mechanism that permits rival middleware products to take on a default status that will, if the consumer chooses, override middleware functions Microsoft has included in the operating system in many cases (Section III.H.2).

226. A number of commentators assert that, in spite of these provisions, the RPFJ is deficient because it does not contain an express prohibition on Microsoft "commingling" the code of Middleware Products in the same files as the code for the operating system.²¹⁸ They note that the Court of Appeals upheld the District Court's liability determinations regarding both Microsoft's elimination of the Add/Remove capability for its browser and its commingling of browser code and operating system code. But the Court of Appeals did not hold that commingling of code alone, without regard to any anticompetitive effects it might have in a particular case, is anticompetitive or illegal. In fact, the United States challenged, and the Court condemned, Microsoft's practice of commingling operating system and Internet Explorer browser code for a specific reason: because the commingling in that instance had the purpose and effect of preventing OEMs and end users from removing access to the browser from Windows.

227. Some comments suggest that the lack of a ban on commingling in the RPFJ retreats from the position on commingling that the United States took in the prior remedy proceeding and that the District Court adopted in the IFJ. These commentators assert that the IFJ actually prohibited Microsoft from commingling code for middleware with code for the operating system.²¹⁹ In fact, however, the IFJ's anti-binding provision, Section 3.g, only required that Microsoft make available a version of Windows in which "all means of end-user access" to Microsoft Middleware Products could be removed by OEMs or end users. IFJ § 3.g.i (emphasis added).²²⁰

²¹⁸ AA1 13–14; AOL 2–3, 17–24; CCIA 45–46; Sen. Kohl 4; Litan 42–45; ProComp 31–33; RealNetworks 20–21; SBC 46; TRAC 9.

²¹⁹ AOL 17, 20; SBC 45.

²²⁰ Some commentators suggest the reason the IFJ did not require actual removal of middleware code from Windows was because the IFJ's conduct restrictions were intended to be merely transitional, until the breakup of Microsoft could be effectuated. As a result, the argument appears to go, the anti-binding provision did not need to be as extensive or invasive as it would have been in the absence of a structural remedy. But the commentators cite no support in the Plaintiff's prior remedy submissions or the IFJ itself for this claim. In fact, the need to remedy Microsoft's integration of middleware in Windows in a non-removable way was just as

228. The United States has, throughout the remedy phases of this case (including before the District Court in June 2000), stated consistently that it did not seek to require Microsoft to remove commingled code from Windows. The United States' remedy briefs in the June, 2000 proceeding made clear our view that the competitive problems created by Microsoft's bundling of middleware would be addressed adequately by ensuring the ability to remove end-user access, and not the ability actually to remove code:

Microsoft suggests that Section 3.g.'s requirement of removal of "end user access" dramatically increases the scope of what is a "Middleware Product." But only if a product first meets the definition of "Middleware Product" is Microsoft required to provide the means of removing access to it. . . . Similarly, Microsoft's statement that features like the user interface, HTML Help, and Windows Update would be "precluded" because they "are dependent on Internet Explorer" is erroneous. Section 3.g. requires that OEMs and end users be able to remove access only to the middleware product—in this case the browser—not to APIs or code. See Felten Declaration ¶¶ 92, 94; Findings ¶¶ 183–185.²²¹

Plaintiffs' Reply Memorandum In Support of Proposed Final Judgment at 62 (filed May 17, 2000) (emphasis added).²²²

strong during the interim conduct remedy period of the IFJ as it is under the RPFJ.

²²¹ Professor Felten stated in part in the cited remedy declaration:

To comply with the product Binding provision, Microsoft's future Windows Operating System Products must allow OEMs and end users *ready means for removing End-User Access* to any Middleware Product. I will use the term 'Unbinding' to refer to the development of the means of removing End-User Access to a Bound product. Declaration of Edward Felten ("Felten Decl.") ¶92 (filed April 28, 2000)(emphasis added).

²²² Various commentators also seek to draw contrasts between the RPFJ and the so-called "Mediator's Draft #18" from the Spring 2000 mediation process with Judge Posner. See e.g., AOL "17 & n.14. Such attempts at comparison or contrast are fundamentally flawed and therefore of no value in assessing the RPFJ. First, that mediation process was and remains confidential; there has been no authentication of any of the documents now available publicly that purport to represent mediation drafts. Second, the draft in question is itself styled as a "Mediator's Draft;" there is no basis on which to conclude, other than unsubstantiated newspaper articles cited in the comments, that it reflects an actual proposal approved or submitted by any party or that any party ever was willing to agree to it. Third, purported settlement positions from early 2000 indicate nothing about the adequacy of the RPFJ today. The litigation was at a fundamentally different stage. The District Court had issued extensive Findings of Fact that highly favored the United States' presentation of evidence, but the District Court had not yet issued its Conclusions of Law, let alone had the Court of Appeals reviewed and modified the District Court's liability determination.

229. The reason for the United States' consistent position is that, under the facts proven at trial in this case, the competitive significance of Microsoft's commingling is the exclusion of competing middleware products caused by the visible presence and usage of Microsoft's Middleware Product, not by the mere presence of the underlying code. The Court of Appeals concluded that Microsoft's commingling had an anticompetitive effect and constituted exclusionary conduct because commingling "deters OEMs from pre-installing rival browsers, thereby reducing the rivals' usage share and, hence, developers' interest in rivals' APIs as an alternative to the API set exposed by Microsoft's operating system." Microsoft, 253 F.3d at 66. The Court of Appeals relied upon and upheld the District Court's findings, which reflect a concern primarily with the confusion and exclusion caused by the visible presence of Microsoft's middleware and rival middleware.²²³ For example, in describing Microsoft's initial commingling in Windows 95, the District Court found:

Although users were not able to remove all of the routines that provided Web browsing from OSR 2 and successive versions of Windows 95, Microsoft still provided them with the ability to uninstall Internet Explorer by using the "Add/Remove" panel, which was accessible from the Windows 95 desktop. The Add/Remove function did not delete all of the files that contain browsing specific code, nor did it remove browsing-specific code that is used by other programs. The Add/Remove function did, however, remove the functionalities that were provided to the user by Internet Explorer, including the means of launching the Web browser. Accordingly, *from the user's perspective, uninstalling Internet Explorer in this way was equivalent to removing the Internet Explorer program from Windows 95.*

Findings of Fact, ¶ 159 (emphasis added). The District Court went on to find that, even with commingling of code, "[i]f OEMs removed the most visible means of invoking Internet Explorer, and preinstalled Navigator with facile methods of access, Microsoft's purpose in forcing OEMs to take Internet Explorer—capturing browser usage share from Netscape—would be subverted." *Id.* ¶ 203.

²²³ See, e.g., *Findings of Fact*, ¶159 ("the inability to remove Internet Explorer made OEMs less disposed to pre-install Navigator . . . Pre-installing more than one product in a given category . . . can significantly increase an OEM's support costs, for the redundancy can lead to confusion among novice users. In addition, pre-installing a second product in a given software category can increase an OEM's product testing costs.").

230. In spite of this clear basis for the District Court's and Court of Appeals' conclusions, some commentators assert that the mere fact of commingling itself deters OEMs from installing rival middleware.²²⁴ Other commentators ignore the basis of the courts' commingling analyses and argue that the competitively significant component of Microsoft's integration is the resulting presence of middleware APIs on every PC on which Windows is installed, whether or not end-user access to the middleware product has been removed and, from the user's standpoint, that product is no longer present.²²⁵ They argue that Microsoft's ability to obtain, through integration of middleware into Windows, ubiquitous distribution of its APIs without regard to the presence or absence of access to the product, will be competitively determinative, and that no rival middleware producer can overcome Microsoft's advantage and persuade developers to write to its products.²²⁶ Usage is only a means to an end, they argue, with the end being the widespread presence of APIs on PCs.

231. These theories of competitive harm advanced by the commentators are not based on the facts proven by plaintiffs at trial, reflected in the District Court's findings, and upheld by the Court of Appeals. The basis for commingling liability, and remedy, in this case is the presence, from the user's perspective, of the product, and consequent confusion and other deterrents to installation of additional, rival middleware products; the mere presence of APIs is not enough. Indeed, although Microsoft argued vigorously in its defense during the liability phase that removing end-user access amounted to no more than "hiding" the middleware, an act of no competitive significance, that argument was never accepted.

232. Thus, a ban on commingling without regard to its competitive significance, as many commentators appear to seek, would impose a wholly unnecessary and artificial constraint on software design that could have adverse implications for consumers.²²⁷ Moreover, changes to the operating system that would be required to implement such a blanket prohibition likely would have adverse effects not only upon Microsoft and its customers

but also upon third parties that already have designed software to rely on the present operating system code. A flat prohibition on commingling in this particular case, without due regard to the competitive impact of that commingling, therefore likely would be harmful, not helpful.

233. Some commentators point out that, even if end-user access to a Microsoft Middleware Product has been removed by an OEM or end user pursuant to Section III.H.1, that product may still launch in certain default situations addressed by Section III.H.2 of the RPFJ, and therefore unacceptable end-user confusion will persist even after the access-removal remedy.²²⁸ But this argument overlooks the Court of Appeals' decision, which held that certain instances of Microsoft's "hard-wiring" its browser so that it would launch in particular situations even where the user had designated another browser as the default were not unjustifiably anticompetitive. *Microsoft*, 253 F.3d at 67.

234. A number of commentators argue that, even with the ability to remove access to Microsoft Middleware, commingling Middleware code with Windows in a way that is non-removable actually diminishes the value and worsens the performance of Microsoft's products, by causing decreased reliability or increased susceptibility to security risks.²²⁹ As one commentator correctly notes, however, this impact of commingling on the quality of Microsoft's products was not an apparent basis for the Court of Appeals' sustaining the liability determination for this conduct.²³⁰ Rather, the exclusionary character of commingling in a non-removable fashion formed the basis for the court's ruling. *Microsoft*, 253 F.3d at 66.²³¹

235. In arguing for complete removal of middleware code from the operating system, some commentators seek to extend the findings on commingling to a more direct attack upon Microsoft's practice of providing middleware functions in the Windows operating system. That practice was the subject of

the tying claim and was part of the attempted monopolization claim, neither of which was sustained by the Court of Appeals. Requiring Microsoft completely to disintegrate middleware functions from the operating system might have been a more appropriate remedy for those claims, had they been sustained, than for the more limited claim of commingling of the browser and operating system code. In that sense, these commentators seek relief that exceeds the bounds of the monopoly maintenance finding that is the sole basis for relief at this stage of the case. Consistent with its position throughout the remedy phase of this litigation, the United States' concern with commingling is appropriately and fully addressed by the remedies proposed in the RPFJ.

236. Finally, at least one commentator complains that the RPFJ is deficient because it does not require Microsoft to license to OEMs versions of Windows from which the means of end-user access have been removed at lower royalty rates than the version of Windows that includes full access to Microsoft Middleware Products.²³² There is no basis for such a provision under the Court of Appeals' ruling in this particular case. First, the Court of Appeals indicated that the question of whether Microsoft price bundled, that is, charged more for Windows and IE together than it would have charged for Windows alone, has not yet been answered.²³³ Second, the Court of Appeals noted that it had "no warrant to condemn Microsoft for offering either IE or the IEAK [Internet Explorer Administration Kit] free of charge or even at a negative price."²³⁴

V. Retaliation Against ISVs or IHVs (RPFJ § III.F)

237. Section III.F of the RPFJ prohibits Microsoft from retaliating against an ISV or IHV, or entering into agreements that condition the grant of consideration to an ISV, based on the firm's refraining from developing or other involvement with software that competes with Microsoft Platform Software or software that runs on such a competing platform. The provision provides limited exceptions.

A. Comments on Section III.F.1

238. Section III.F.1 prohibits Microsoft from retaliating against any ISV or IHV because of its development, usage, distribution, promotion, or

²²⁴ AOL 22–23; Litan 45.

²²⁵ Litan 44; RealNetworks 20–21.

²²⁶ AAI 14–O15; AOL 21–22; CCIA 49–51; Litan 44; ProComp 61–62.

²²⁷ Some comments correctly note that a flat ban on commingling might prevent Microsoft from adding new, innovative features to Windows, a result that would not be in the public interest. Economides 9; Johnson 3–4.

²²⁸ AAI 15–16.

²²⁹ CCC 22; Elhauge 1–2; Sen. Kohl 4.

²³⁰ Elhauge 6.

²³¹ Moreover, as Professor Felten testified in his prior remedy declaration, requiring that end users and OEMs be able to remove end-user access to Microsoft Middleware Products would itself result in improvements in the efficiency and reliability of Windows. Felten Decl. ¶ 97 ("Section 3.g would require Microsoft to undo the illegal product Binding in which it has already engaged, and to refrain from further Binding of Middleware Products to Operating Systems. This will lead to improvements in the efficiency and reliability of Windows.").

²³² SBC 48–49. SBC notes that IFJ § 3.g.ii contained a such a provision. Id.

²³³ 253 F.3d at 96.

²³⁴ Id. at 68.

support of any software that competes with a Windows Operating System Product or a Microsoft Middleware Product or software that runs on any such competitive software.

239. Some commentators question the appropriateness of any anti-retaliation provision. One expresses skepticism that any injunctive provision can effectively constrain Microsoft's behavior and recommends the imposition instead of a structural remedy.²³⁵ The United States believes that an injunction against retaliation effectively can deter Microsoft from anticompetitive behavior of the kinds found illegal by the Court of Appeals. The United States continues to believe that its decision not to seek structural relief in the current proceeding is appropriate in light of that appellate ruling.²³⁶ Injunctive relief cannot turn back the clock, but it can meet the relevant remedial goal of restoring competitive conditions in the market.²³⁷

240. One commentator objects to the language used in Section III.F.1. It contends that "retaliate" is left undefined and that the RPFJ addresses only retaliation that occurs "because of" a firm's acts with competing software, leaving Microsoft free to argue in the future that some given act does not qualify as retaliation and was not caused by the other firm's acts.²³⁸ But retaliation is not an unfamiliar, ambiguous, or technical term. It carries the clear meaning of taking adverse actions that the commentator recommends. Moreover, the commentator's preferred alternative to "because of"—"based directly or indirectly," the language used in IFJ § 3(d) and in the Litigating States' Proposal § 8—puts the same, appropriate, obligation to show that some adverse action by Microsoft toward an ISV or IHV was spurred by the ISV's or IHV's prior behavior. Indeed, without an obligation to show such adverse action, retaliation could be improperly read to cover withholding any benefit in response to an undesired action. For example, if Microsoft decided for valid business reasons that it no longer wanted to engage in a particular transaction, it could be accused of retaliating.

241. Commentors suggest several increases to the breadth of Section

III.F.1's prohibition against retaliation. First, commentators contend that the ban should cover threats of retaliation by Microsoft rather than only acts of retaliation.²³⁹ But because the RPFJ prohibits retaliation itself, any threat of retaliation is necessarily empty—and, if anything, likely to encourage reporting of perceived and ambiguous "threats." The United States therefore believes that prohibiting threats is unnecessary. In a related vein, one commentator contends that the ban should cover "coercion short of an agreement," apparently meaning instances in which firms undertake voluntary actions to prevent Microsoft from becoming displeased.²⁴⁰ Such a provision would be inappropriately vague, making the legality of Microsoft's actions dependent in part on the perceptions of the "coerced" ISV or IHV.

242. Second, a commentator suggests that Section III.F.1 should prohibit Microsoft from threatening or bringing suit for infringement of Microsoft's intellectual property portfolio.²⁴¹ The United States disagrees. The purpose of the RPFJ is to allow competitors freedom to develop and market their own software to challenge Windows, not to allow them to appropriate Microsoft's intellectual property.²⁴²

243. Third, several commentators suggest Section III.F.1 should ban retaliation against firms other than ISVs and IHVs; Litigating States' Proposal § 8, for instance, additionally would bar acts of retaliation against IAPs, ICPs, OEMs, or Third-Party Licensees.²⁴³ Such additions are unnecessary. The RPFJ already does ban retaliation by Microsoft against OEMs, in Section III.A. And Section III.G bans the kinds of pressure that Microsoft actually used against IAPs and ICPs in the past, and would be most likely to use again in the future absent the RPFJ. In covering ICPs, the RPFJ in fact goes beyond the Court of Appeals' ruling, which found that "the District Court's findings [with respect to the deals with ICPs] do not support liability." *Microsoft*, 253 F.3d at 71. The District Court did make factual findings about what Microsoft did to the ICPs, and nothing that the District Court

or the Court of Appeals said about the lack of competitive effect of those actions negates the truth of their factual findings on them.

244. Fourth, commentators suggest the prohibition should ban retaliation related to a broader class of software than that contemplated in Section III.F.1.²⁴⁴ They argue that Microsoft should be prohibited from retaliating against ISVs' and IHVs' actions with regard to any products or services that compete with any Microsoft products or services. This expansion is unnecessary to achieve the goal of the RPFJ, which is to ensure that firms can freely choose to promote the popularization of operating systems or middleware that might ultimately threaten Microsoft's operating system monopoly by lowering the applications barrier to entry. The RPFJ does so by protecting ISVs' and IHVs' right to distribute or otherwise promote "any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software." ISVs' and IHVs' activities with respect to Windows applications or Microsoft hardware, to take two examples raised by the commentators, are unlikely to affect the barrier to entry that protects Windows and so are outside the appropriate scope of the RPFJ.

245. Fifth, a commentator suggests that the RPFJ should prohibit Microsoft from retaliating against firms that make a good faith complaint against Microsoft for violating the RPFJ but whose complaint is ultimately either not brought forward to the court for action or is ruled by the court not to be a violation.²⁴⁵ The RPFJ does, in fact, give firms such protection: Section III.A.3 (OEMs) and Section III.F.1.b (ISVs and IHVs) explicitly prohibit Microsoft from retaliating against firms for "exercising any of the options of alternatives provided for under this Final Judgment," including the right of complaint guaranteed by Section IV.D.1.

246. Finally, several commentators suggest that Section III.F.1 should explicitly prohibit Microsoft from retaliating against firms that have participated or cooperated with the Government in this litigation.²⁴⁶ For a discussion of the merits of including a provision that prohibits retaliation for participation in this litigation, see Section XI(G) below.

²³⁹ Palm 14; ProComp 34.

²⁴⁰ ProComp 34.

²⁴¹ Red Hat 7–8, 10–13; see also the discussion of the concerns of the open source community, below.

²⁴² On a side note, the commentator is mistaken in asserting that Section III.F.3 expressly permits Microsoft to sue for infringement if an ISV or IHV takes any of the actions protected from retaliation under Section III.F.1. Red Hat 7. Section III.F.3 simply says that Microsoft may enforce agreements or intellectual property rights so long as by doing so it does not violate any provision in the RPFJ.

²⁴³ Litigating States, Ex. A 13–14; SBC 95–96; Pantin 14–15.

²⁴⁴ SBC 97; Pantin III.17; CCIA 86; PFF 18–19; Akin 3.

²⁴⁵ Harris 6.

²⁴⁶ SBC 99; Litigating States, Ex. A 16.

²³⁵ Relpromax 17–18; Economides 12 (disagrees with this concern).

²³⁶ ACT 25, 29 (Section III.F adequately forbids retaliation against ISVs and IHVs).

²³⁷ Sun 15–16.

²³⁸ SBC 96–97; CCIA 87 (addressing only specific type of retaliation, e.g., Microsoft's threat to discontinue porting Office to Mac OS unless Apple stopped supporting Netscape).

B. Comments On Section III.F.2

247. Section III.F.2 prohibits agreements relating to Windows Operating System Products that condition the grant of Consideration (a defined term in the RPFJ) that encompasses both monetary and nonmonetary benefits) on an ISV's refraining from developing, using, distributing, or promoting the same kinds of software addressed in Section III.F.1—software that competes with a Windows Operating System Product or a Microsoft Middleware Product or software that runs on any such competitive software. A limited exception permits Microsoft to enter such agreements if they are “reasonably necessary to and of reasonable scope and duration in relation to a bona fide contractual obligation of the ISV to use, distribute or promote any Microsoft software or to develop software for, or in conjunction with, Microsoft.”

248. Several commentators argue that the language of this exception is vague and subject to abuse by Microsoft, allowing it to prevent ISVs from entering partnership and other agreements with rival firms.²⁴⁷ Microsoft, however, may only enter agreements that limit the ISV's activities with rival software to the extent that those limitations are reasonably related to a bona fide contractual relationship between Microsoft and the ISV. It is important to protect ISVs' opportunity to engage in legitimate, procompetitive arrangements with Microsoft. For example, Microsoft could enter into an agreement that provides an ISV with funds for the promotion of Microsoft software and prohibits the ISV from spending those funds to promote rival software. In contrast, contrary to the concerns of one commentator, Microsoft could not enter into an agreement that provides an ISV with assistance in promoting a Microsoft product on condition that the ISV not also distribute, use, or promote a rival product, because such a limitation would not be reasonably related to the ISV's obligation to promote the Microsoft product.²⁴⁸

249. One commentator argues that the language of the exception in Section III.F.2 is no more precise than a simple statement of the antitrust rule of reason, and, because it offers no guidance to the Court about how to distinguish between a “bona fide contractual obligation” and an anticompetitive exclusionary requirement, may establish a rule even more permissive than the rule of

reason.²⁴⁹ There is a necessary trade-off in an injunctive provision, and in exemptions from such a provision, between specificity and generality. The more specific the provision about the behavior that is permitted or prohibited, the greater the opportunity for the affected firm to tailor anticompetitive activities to avoid court supervision. The exemption in Section III.F.2, with its reliance on general but established legal terms such as “reasonable,” “reasonably necessary,” and “bona fide,” allows the United States and the court to consider the substance and not the mere form of Microsoft's future agreements with ISVs. Absent this limited exception, Section III.F.2 would prohibit otherwise lawful collaborations, with no legal basis in the findings of this case.

250. One commentator objects that Section III.F.2, which begins with the words “Microsoft shall not enter into any agreement,” grandfathers any existing agreements that would otherwise be impermissible.²⁵⁰ It is correct that Section III.F.2 only applies to agreements signed after the date of entry of the RPFJ. This limitation should have little impact, however, because Microsoft must regularly rewrite its agreements with ISVs in order to encourage them to write to and redistribute Microsoft's newest APIs and technologies.

251. Finally, at least one commentator expresses concern that Section III.G does not contain language similar to Provision 3.h (“Agreements Limiting Competition”) of the IFJ, and so would permit Microsoft to seek to enter market allocation agreements like those it proposed to Netscape and Intel.²⁵¹ The commentator's concern is addressed not in Section III.G, but here in Section III.F.2, which does in fact substantially prohibit agreements that limit competition. Under its terms, Microsoft may not “enter into any agreement relating to a Windows Operating System Product that conditions the grant of any Consideration” on an ISV's refraining from various forms of involvement with software that runs on, or itself is, software that competes with Microsoft Platform Software. To the extent that any agreements that limit competition are not covered by Section III.F.2, they can of course be addressed by other means: Microsoft could be prosecuted, at minimum under Sherman Act § 1, for any market allocation agreement that it

reached with a competitor or competitors.

C. Comments On Section III.F.3

252. Section III.F.3 simply states that nothing in Section III.F shall prohibit Microsoft from enforcing any property right or any provision of an agreement with an ISV or IHV that is not inconsistent with the RPFJ.

253. Several commentators apparently misread Section III.F.3 as introducing a loophole or somehow granting Microsoft rights and powers that it does not now have.²⁵² Section III.F.3 merely states with clarity the intended limits of the remainder of Section III.F.

VI. Exclusionary Agreements (RPFJ § III.G)

254. Commentors raise a variety of concerns about Section III.G, which prohibits Microsoft from entering into a variety of exclusionary agreements. The objections generally fall into two categories: concerns about omissions from Section III.G, and concerns about Section III.G's exceptions.

A. Omissions

255. At least one commentator expresses concern that Section III.G does not contain language similar to Section 3.h (“Agreements Limiting Competition”) of the Initial Final Judgment, and so would permit Microsoft to seek to enter market allocation agreements like those Microsoft proposed to Netscape and Intel.²⁵³ Although Section III.G does not cover such agreements, Section III.F.2 does.

256. Some commentators object that the RPFJ does not contain a provision prohibiting Microsoft from granting consideration to a third party for agreeing not to use or distribute non-Microsoft products or services, a provision that the United States argued for in the earlier remedy proceeding and which was included in the IFJ (§ 3.e.i).²⁵⁴ In a similar vein, one of the same commentators objects that RPFJ Section III.G.2, which prohibits Microsoft from granting placement in Windows to an IAP or ICP on condition that it refrain from distributing certain competing software, reflects phrasing supported by Microsoft and opposed by the United States in the previous proceeding.²⁵⁵ Since the time of the June 2000 IFJ, of course, the Court of Appeals has ruled on liability—

²⁵² SBC 98; also see the discussion in Section III.F.1, *supra*.

²⁵³ SBC 98–99.

²⁵⁴ SBC 105–06; 152; RealNetworks 30–31; Harris 7; Clapes 7.

²⁵⁵ SBC 106–07, 153.

²⁴⁷ SBC 98; CFA 97; Maddux ¶ 1; Pantin III.17; CCIA 82; Akin 3.

²⁴⁸ AAI 26–27, 35–36.

²⁴⁹ Litan 47–48; see generally CCIA 88; Elhauge 12.

²⁵⁰ Harris 6.

²⁵¹ SBC 98–99.

narrowing the District Court's ruling and vacating the IFJ itself. The language of RPFJ Section III.G does prohibit the kinds of agreements—e.g., between Microsoft and IAPs—that the Court of Appeals found to be unlawful.²⁵⁶

257. Several commentators contend that, unlike the Litigating States' Proposal (§ 6), RPFJ Section III.G covers Microsoft's contracts with only named categories of trading partners and may omit others who are important, e.g., large corporate end-user purchasers.²⁵⁷ Section III.G.1 does, however, cover contracts between Microsoft and any IAP, ICP, ISV, IHV, or OEM. Section III.G.1 thus achieves its desired goal of ensuring that Microsoft cannot use exclusive agreements to tie up key channels of distribution for competing middleware and operating systems—indeed all channels of distribution that were discussed at trial.²⁵⁸ End users, including corporate end users, will be able freely to choose the software products they wish to use.

B. Exemptions

258. Commentors raise several issues regarding two exemptions in Section III.G. The first concerns the “commercially practicable” exemption to Section III.G.1; the second concerns the joint venture exception that applies to all of Section III.G.

259. Section III.G.1 does not apply to agreements if Microsoft obtains in good faith a representation from the contracting third party that it is “commercially practicable” for it to provide equal or greater distribution for competing non-Microsoft software, whether or not it actually distributes that non-Microsoft software.²⁵⁹

²⁵⁶ One commentator's concern appears to reflect a misunderstanding of the purpose of Section III.G.2. Observing that the provision prohibits Microsoft from granting placement to an IAP or ICP on the condition that the IAP or ICP refrain from activities with any software “that competes with” Microsoft Middleware, the commentator questions whether the provision would have protected Netscape's Navigator during the period before Microsoft introduced Internet Explorer. See PFF 19–20. By implication, the commentator questions whether Section III.G.2 adequately will protect future nascent middleware. But Section III.G.2. prohibits certain conditioned contracts; if Navigator did not compete with IE because IE did not exist, then Microsoft would have no reason to give an IAP benefits on the condition that the IAP not use Navigator. And that is what the historical record shows: Microsoft did not impose the unlawful IAP contracts in the early, pre-IE days of Navigator, but rather started to impose them in late 1996 at a time when Microsoft was trying to build IE's usage share. See Findings of Fact, ¶¶ 256–62. The current wording of Section III.G.2 adequately prohibits Microsoft from taking action against threatening products.

²⁵⁷ SBC 104–05, 151–52; CCIA 59 n.12.

²⁵⁸ Economides 11.

²⁵⁹ SBC 107; Litigating States, Ex. A 12 (point 14).

260. At least one commentator misreads the language of Section III.G.1, asserting that the provision permits Microsoft to demand distribution of its own software at what Microsoft deems to be a commercially practicable level.²⁶⁰ The representation of “commercial practicability” by a third party contained in Section III.G.1 does not, however, refer to its distribution of Microsoft software, but of non-Microsoft software.

261. Nor does Section III.G.1 give Microsoft an affirmative right to demand that third parties carry its products, as another commentator claims.²⁶¹ The provision merely describes the terms that Microsoft is permitted to offer to a third party. Moreover, the provision does not give Microsoft any power to affect the circumstances that determine the acceptable terms: Microsoft cannot force or require a third party to make a representation about the commercial practicalities that it faces.

262. Some commentators contend that third parties are likely to make empty representations to Microsoft in exchange for preferential treatment. That is, a third party like an OEM is more likely to say that it could carry competing products than actually carry those products, because it would not want to distribute two similar products on a particular computer that it sells.²⁶² But this criticism misses the fact that the OEM may well choose to offer the non-Microsoft product on, for example, 50% of its product line, and the Microsoft product on the other 50%, thus allowing the consumer to choose freely among differentiated computer/software bundles. The United States believes that, contrary to the concern raised by at least one commentator, this provision will prevent Microsoft from guaranteeing that rival technology will not become broadly available.²⁶³ Further, the “good faith” requirement ensures both that Microsoft cannot make a representation of commercial practicability a standard part of its license agreements and that Microsoft could not rely on this exemption where it knows that a representation of commercial practicability is not legitimate.

263. A number of commentators contend that Microsoft will be able to obtain representations of commercial practicability from third parties simply by paying them sufficiently.²⁶⁴ Section III.G.1, however, makes it logically

impossible for Microsoft to seek—much less get—any form of exclusive distribution, promotion, use, or support on all of a third party's products, no matter how much Microsoft is willing to pay. Microsoft cannot, for instance, pay an ICP to make its content available in a format readable only by Windows Media Player, because it is logically impossible for that ICP to represent that it could also simultaneously make that content available only in a format readable only by some non-Microsoft media software.

264. Commentors also raise issues about Section III.G's exemption for certain joint venture and joint development or services arrangements, under which a third party can be prohibited from competing with the object of the joint arrangement for a reasonable period of time.

265. One commentator in this group complains that the standard enunciated in Section III.G for an agreement to qualify for this exemption is nothing more than a restatement of the traditional antitrust rule of reason.²⁶⁵ This contention, however, overlooks the exemption's careful limitations. The exemption applies only to bona fide joint ventures and to other joint agreements for certain specific productive activities, and only those in which both Microsoft and the other party contribute significant resources. Further, these commentators overlook that nothing in the Court of Appeals' decision warrants denying Microsoft the ability to enter into joint arrangements, which may have procompetitive benefits for the market.

266. The requirement that a joint development or services agreement must create either a new product, service, or technology, or a material value-add to one that already exists addresses the concerns raised by several commentators that Microsoft could use Section III.G to block competition with joint activities that create nothing more than routine alterations to Microsoft or non-Microsoft products.²⁶⁶

267. Some commentators question whether Microsoft could manipulate its interpretation of, for instance, “significant developer or other resources” in order to invoke the exemption to cover activities that are not truly joint.²⁶⁷ What constitutes a “significant” resource is not spelled out in the RPFJ because it is a familiar term and concept in antitrust enforcement. For example, the Antitrust Guidelines

²⁶⁰ CFA 97.

²⁶¹ SBC 152.

²⁶² AAI 26; Harris 7.

²⁶³ Pantin 16.

²⁶⁴ CCIA 89.

²⁶⁵ Litan 48.

²⁶⁶ CCIA 88–89; AOL 36; AOL, Klain 5.

²⁶⁷ CFA 98; Litigating States, Ex. A 12 (point 14); RealNetworks 30–31.

for Collaborations Among Competitors issued jointly by the Federal Trade Commission and Department of Justice in April 2000 describe the contribution of “significant capital, technology, or other complementary assets” as a hallmark of efficiency-enhancing collaborations between firms. (FTC/DOJ Antitrust Guidelines for Collaborations Among Competitors, 8).

268. The United States, of course, retains power to evaluate and seek enforcement of the RPFJ against sham joint arrangements. Microsoft cannot, as some commentators suggest, take the identical distribution agreements found unlawful at trial and exempt them from Section III.G merely by characterizing the agreements as “joint” activities.²⁶⁸ As the Court of Appeals found (Microsoft, 253 F.3d at 72), Microsoft’s exclusionary agreements with ISVs, to take just one example, had no procompetitive justification; they cannot be considered legitimate joint activities to produce new or improved products, technologies, or services, and so would not be exempted from Section III.G.

269. Another commentator notes²⁶⁹ that the United States objected in June 2000 to Microsoft’s proposal for a joint-venture exception to Section 3.h of the Initial Final Judgment (“Ban on Agreements Limiting Competition”). The exception in RPFJ Section III.G, however, is narrower than the broad exception Microsoft proposed, and it is tailored to permit only joint activities that are genuinely procompetitive, those that are not mere shams for market allocation agreements but require firms legitimately to share significant resources to create new or improved opportunities for consumers. A non-compete clause with a legitimate joint venture is not, contrary to one commentator’s view, necessarily inappropriate merely because Microsoft is one of the parties to the joint venture.²⁷⁰ Both the United States and the courts consistently have noted that such procompetitive joint ventures do exist and that Microsoft should be permitted to engage in them, see, e.g., IFJ § 3.a.ii (exception for “bona fide joint development efforts”).

270. Finally, some commentators raise similar concerns about whether Microsoft could abuse the exception in Section III.G for agreements “in which Microsoft licenses intellectual property

in from a third party.”²⁷¹ The exception permits Microsoft, in licensing new technology from an ISV for incorporation into a Microsoft product, to ensure that the ISV will not also license the same technology to a competitor who hopes to “free ride” on Microsoft’s popularization of the technology. It therefore provides Microsoft with appropriate incentives to invest in such popularization. If Microsoft entered into an agreement with an ISV, or other third party, in which the licensing-in of such intellectual property is nothing more than a pretext for otherwise impermissible exclusionary terms, the United States would review the legitimacy of such an agreement under Section III.G.

VII. Disclosure Provisions (RPFJ §§ III.D, III.E)

A. Disclosure of APIs (RPFJ § III.D)

271. Many commentators raise issues concerning the disclosure of APIs in RPFJ Section III.D. The issues will be discussed in the following categories: First, issues concerning the products between which the APIs are disclosed will be discussed. Next, API issues, focusing on the substance of the disclosure, and the definitions of “API” and “Documentation,” will be discussed. Third, timing issues, including analysis of the definition of “Timely Manner,” will be addressed.

1. Product Issues

272. Section III.D calls for certain disclosures between Microsoft Middleware and a Windows Operating System Product. Many commentators argue that the definitions of Microsoft Middleware and Windows Operating System Product can be evaded easily; that products other than Microsoft Middleware should be included; or that products other than Windows Operating System Product should be included. Each of these will be addressed in turn. For a discussion of Microsoft Middleware itself, see Section III(B) above.

c. Microsoft’s Ability To Manipulate the Definitions To Avoid Disclosure

273. Several commentators state that the API disclosure provisions are completely within Microsoft’s control and that Microsoft can evade the provisions simply by labeling Microsoft Middleware as part of a Windows

Operating System Product.²⁷² Some misunderstand the interaction between the Windows Operating System Product and Microsoft Middleware definitions, arguing, for example, that interfaces between Internet Explorer and a Windows Operating System Product are not covered if Microsoft chooses to label Internet Explorer as part of Windows. This is incorrect. These comments fail to realize that a product can be both included in a Windows Operating System Product and still have code that qualifies as Microsoft Middleware. It does not matter if Microsoft labels Internet Explorer as part of Windows; what matters is that there is a separate distribution of Internet Explorer, and that the interfaces between this separate distribution and a Windows Operating System Product must be disclosed. For example, Internet Explorer 6.0 is distributed separately and included in Windows XP. Under the RPFJ, the code that is distributed separately is Microsoft Middleware regardless of whether Microsoft also calls Internet Explorer a part of Windows. Concerns that Microsoft can relabel code as being part of Windows and thus evade the disclosure provisions are unfounded; it is the separate distribution that matters, not the Windows label.

274. Another commentator argues that Microsoft can evade disclosure by removing the APIs from a Windows Operating System Product.²⁷³ This is illogical. If the APIs are not in Windows, then they cannot be used by any software, whether that software be Microsoft Middleware or competing products. At a basic level, it is important to remember that Microsoft chooses which APIs to develop and make part of Windows in the first instance. Microsoft controls which software products it develops and which it does not, and Section III.D is about disclosure of certain APIs within those products.

b. Products Other Than Microsoft Middleware

275. Some commentators argue that Section III.D should require Microsoft to disclose interfaces between Windows Operating System Products and products other than Microsoft Middleware.²⁷⁴ Some argue that all Microsoft applications that run on Windows, for instance, Office, should

²⁶⁸ ProComp 67–88; SBC 53; Maddux, Point 20; Harris 6.

²⁶⁹ SBC 107.

²⁷⁰ Pantin 17.

²⁷¹ SBC 153; RealNetworks 31; Pantin 17–18; Giannandrea 5; Harris 6.

²⁷² Litan 51; NetAction 12; ProComp 42–43; CFA 96; RealNetworks 11; CCIA, Stiglitz & Furman 30; CCIA 63.

²⁷³ AAI 20.

²⁷⁴ Alexander 3, 4; Carroll 4; Johnson 5; Gifford 5, 9; Litan 51; Kegel 18; Pantin 12; PFF 20; ProComp 38; CCIA 62.

be covered.²⁷⁵ Others argue that software that never has been distributed separately should be covered. Still others phrase the argument in terms of disclosing “all Windows APIs.”²⁷⁶ Others find the limitation to Microsoft Middleware to be appropriate.²⁷⁷

276. Disclosure of the interfaces between all Microsoft applications that run on Windows Operating System Products is considerably broader than the violations found by the Court of Appeals would justify, for several reasons. First, the word “applications” does not have a specific meaning, and could refer to almost any software code. The term is not limited to software of any particular size or purpose and could be interpreted to include the smallest pieces of software. Nor does the term have any relation to whether the software exposes any APIs or could ever be used as Platform Software itself. Thus, for instance, a clock, a solitaire program, and Microsoft’s Flight Simulator and Age of Empires games all would be included. The cost to Microsoft of hardening and documenting the interfaces between all these pieces of software would be substantial, and the United States does not see how it would increase materially the ability of competing middleware to threaten Microsoft’s operating system monopoly.

277. As phrased by one commentator, the goal is to “allow competitive products to interoperate with Microsoft software on an equal basis as Microsoft’s own products.”²⁷⁸ The United States views Non-Microsoft Middleware as competing for usage with Microsoft Middleware, and thus this provision seeks to ensure that Non-Microsoft Middleware will not be disadvantaged. The United States believes that the most competitively significant APIs are those used by the competing products, not those used by completely different types of software, such as games.

278. Moreover, as some commentators recognize, Microsoft already discloses thousands of APIs and has a strong incentive to disclose APIs.²⁷⁹ Microsoft’s disclosure of APIs is what allows applications to be written to the Windows platform, and creates and sustains the applications barrier to entry. Section III.D is designed to require disclosure of APIs in those cases where Microsoft may have a strategic interest in withholding APIs that

outweighs Microsoft’s natural incentive to disclose them—namely, where Microsoft’s own middleware is competing with rival middleware that threatens the applications barrier to entry.

279. Commentors who posit that “Windows APIs” should be disclosed fail to recognize the need for a clear line between which facets of Windows are disclosed and which are not. Windows, like most software, is comprised of modular blocks of code that “interface” to one another. Disclosing every interface in Windows is to disclose most of the source code. “Windows APIs” is simply not a defined set of APIs that appropriately can be subject to disclosure.

280. Some commentators argue that limiting disclosure to APIs used by Microsoft Middleware forces other applications merely to follow in the footsteps of Microsoft products and discourages new products.²⁸⁰ To the contrary, there is no requirement that any Non-Microsoft Middleware use the same APIs as the Microsoft Middleware; nor is there any indication that the only way to accomplish a particular function will be to use the Microsoft Middleware APIs. For instance, early web browsers such as Mosaic in 1994 clearly did not have to use the same APIs as Internet Explorer, because Internet Explorer did not exist. Yet Mosaic was developed and gained widespread popularity, all by using the thousands of Windows APIs that were already published.

c. Products Other Than Windows Operating System Products

281. Some commentators argue that Section III.D should require Microsoft to disclose the interfaces between Microsoft Middleware and products other than Windows Operating System Products.²⁸¹ Specifically, some opine that interfaces to other devices, such as handhelds or set-top boxes, should be covered. These comments are addressed under Section III.E.

282. Other commentators argue that the disclosure should be to the benefit of competing operating system vendors.²⁸² For instance, some commentators argue that the disclosure should be for any purpose, and not just “for the sole purpose of interoperating with a Windows Operating System Product.”²⁸³ Some focus on the potential use of these APIs by other operating system developers. Several

commentors go farther and propose that Microsoft be required to define the APIs that a competing operating system must provide to run Windows applications, or to implement a “Windows Application Environment” on other operating systems.²⁸⁴

283. The violations proven and upheld in this case focused on middleware as the mechanism that threatened to lower the applications barrier to entry and therefore make other operating systems better substitutes for Windows. The intent of Section III.D is to ensure that future middleware threats will have the information about Windows they need in order not to be disadvantaged relative to Microsoft’s own middleware. That is, the disclosure is not intended to permit misappropriation of Microsoft’s intellectual property for other uses. Rather, the focus of the remedy, as of the Court of Appeals’ ruling, remains restoring the competitive conditions to permit nascent threats to emerge.

2. API Issues

a. Definition of “API”

284. Several commentators criticize the definition of “API.” Significantly, one commentator points out that the definition only includes Microsoft APIs, rendering the other definitions that use the term API potentially meaningless.²⁸⁵ Specifically, the definitions of Non-Microsoft Middleware, Non-Microsoft Middleware Product and Operating System arguably fail to function as intended if the definition of “APIs” is limited to Microsoft APIs. This definition, as originally drafted, was intended to apply to Section III.D, and the definition of API has been modified in the SRPFJ to reflect the intention of the parties in drafting this definition. The RPFJ’s definition of API has thus been inserted directly in Section III.D. A generic definition of API that is not tied to Microsoft products has been inserted as definition VI.A in the SRPFJ. The meaning of API in the definitions of Non-Microsoft Middleware, Non-Microsoft Middleware Product and Operating System is now defined according to this generic definition, thereby resolving any concerns about their reliance on an API definition that is specifically tied to Microsoft products. In the SRPFJ, the revised sections are as follows (*new language underlined*):

Section III.D. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final

²⁷⁵ KDE 13.

²⁷⁶ AAI 19; CCIA 62; CCIA, Stiglitz & Furman 29; SIIA 31–32.

²⁷⁷ Economides 11.

²⁷⁸ ProComp, Arrow A–29.

²⁷⁹ CCIA 60–61.

²⁸⁰ CCIA 62; ProComp 38; CFA 96.

²⁸¹ Litigating States, Ex. A 8; Palm 6–7; Pantin 12–13; ProComp 39; AOL 39–40; CCIA, Stiglitz & Furman 43.

²⁸² Giannandrea 2; Moglen 3–4.

²⁸³ Moglen 2; Kegel 8; Maddux ¶ 11; ProComp 39.

²⁸⁴ CCC 11; Kegel 14–18.

²⁸⁵ AAI 34.

Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. *For purposes of this Section III.D., the term APIs means the interfaces, including any associated callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product.* In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner.

Section VI.A. "*API*" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D.

285. Commentors argue that the definition of API (now as contained in Section III.D) is too narrow.²⁸⁶ In particular, several argue that it should include file and document formats. As the CIS explained, "interfaces" is used broadly to include any interface, protocol or other method of information exchange used when Microsoft Middleware calls upon a Windows Operating System Product. CIS at 33–34. One commentator argues that this means that APIs simply are the interfaces between two products.²⁸⁷ In general, this is correct "the definition was designed to be read broadly to include any way in which Microsoft Middleware calls upon the services of a Windows Operating System Product. Thus, whatever Microsoft Middleware uses to request services from a Windows Operating System Product, whether it includes something that could arguably be called a "file format" or not, is the subject of disclosure. To the extent that these comments actually relate to whether applications such as Office should be considered Microsoft Middleware, those concerns are addressed above in the discussion of Products Other than Microsoft Middleware. See also Section VII(E) below.

286. Some commentors believe that APIs should include calls from a Windows Operating System Product to Microsoft Middleware, instead of the

other way around.²⁸⁸ For instance, one commentator argues that the "Play All" and "Burn CD" interfaces in Windows XP should be disclosed.²⁸⁹ These concerns are more appropriately addressed under the default provisions in Section III.H. The disclosure provisions in Section III.D and the default provisions in Section III.H address different aspects of the relationship between Microsoft Middleware and a Windows Operating System Product. In simple terms, when Microsoft Middleware calls upon functionality in a Windows Operating System Product for services, that interface is subject to analysis under Section III.D (one can think of this as middleware "calling down" into the operating system for functionality). On the other hand, when a Windows Operating System Product invokes a Microsoft Middleware Product or a Non-Microsoft Middleware Product to perform a function, those invocations are analyzed under Section III.H (one can think of this as an operating system "calling up" to the middleware for functionality). The specific functions of "Play All" and "Burn CD" in Windows XP are examples of the latter, not the former. Similarly, issues of "hardwiring" are more appropriately addressed under Section III.H.²⁹⁰

b. Definition of "Documentation"

287. Some commentors note that, in contrast to the IFJ, there is no definition of "technical information" and that instead the RPFJ uses the term "Documentation." The commentors believe that the IFJ's definition of technical information was superior or that Documentation should be broader.²⁹¹ Despite the many comments on this issue, the United States believes the definitions are very similar and produce largely similar results. To the extent there are differences, the United States believes they are due largely to problems and ambiguity in the IFJ's technical information definition.

288. The IFJ's definition of technical information was "all information regarding the identification and means of using APIs and Communications Interfaces that competent software developers require to make their products running on any computer interoperate effectively with Microsoft Platform Software running on a Personal Computer." There then followed a list of

examples of the type of information that might be provided in different circumstances. Some interpret the list as requiring the specified information in all circumstances; for instance, that for every interface a reference implementation and algorithms must be disclosed. This was never the intent of the definition, as any quick review will show, because some of the listed items only make sense for certain types of interfaces. The ambiguity and lack of clarity on this point was one of the reasons the definition was changed.

289. The controlling parts of the IFJ's technical information definition were intended to be "all information regarding the identification and means of using APIs . . . that competent software developers require." The intent behind the previous definition was to ensure that if a competent software developer required it, it had to be provided, whether that be a reference implementation, an algorithm, or any other facet of the interface.

290. In the RPFJ, the first sentence of the definition of Documentation reads "all information regarding the identification and means of using APIs that a person of ordinary skill in the art requires to make effective use of those APIs." The phrase "competent software developer" from the IFJ definition has been replaced with "a person of ordinary skill in the art" because the latter is clearer and more easily enforced, but the general intent is the same: if the information is needed by a person of the requisite skill, it must be provided.

291. The Documentation term also was defined to accommodate the RPFJ's separation of API disclosure and Communications Protocol licensing into two separate provisions and the greater specificity given to the API definition (now as used in Section III.D). Additionally, the second sentence of Documentation was added to clarify the level of specificity, precision and detail to be provided. However, the second sentence does not change the meaning of the first sentence; "all information . . . that a person of ordinary skill in the art requires to make effective use" of the APIs must be disclosed.

292. One commentator argues that Microsoft should not be allowed to disclose via MSDN because Microsoft allegedly has made its websites incompatible with non-Microsoft web browsers.²⁹² Taking the opposite approach, another commentator argues that Microsoft only should be allowed to

²⁸⁶ Kegel 18; SIIA 30–31.

²⁸⁹ RealNetworks 27.

²⁹⁰ Palm 10 (hardwiring); AOL, Klain 4 (handwiring).

²⁹¹ Litigating States, Ex. A 7, 9, Ex. B 36; Pantin 12; SIIA 29–30; SBC 79; RealNetworks 15; CCLIA 70–71; ProComp 47; AOL, Klain 5.

²⁸⁶ Kegel 5, 8, 12; Maddux ¶ 12; Litigating States, Ex. B 31; Carroll 2, 4, 5; Johnson 2, 5–6; SBC 78; KDE 13; Pantin 30.

²⁸⁷ ProComp 46.

²⁹² Maddux ¶ 13 (Microsoft should be required to publish on Slashdot (slashdot.org) and Freshmeat (www.freshmeat.org)).

disclose via MSDN.²⁹³ MSDN at present is widely used by developers who wish to develop for Microsoft platforms, and it is an efficient mechanism for distributing disclosures to developers, although other efficient mechanisms could also be developed.

293. A few commentors raise concerns regarding completeness—either that there is no incentive for the Documentation to be complete or accurate, or that there is no way to tell whether it is sufficient.²⁹⁴ The United States believes that the enforcement mechanisms of the RPFJ are sufficient to address this issue. In particular, as discussed below, the Technical Committee will have full access to the source code and any other necessary information to resolve disputes concerning sufficiency of Documentation.

294. Finally, some commentors argue that the Litigating States' definition of technical information is superior. The Litigating States' definition contains one striking change from the IFJ definition: it requires information on implementing the APIs as well as on using them. The addition of this word appears to require Microsoft to provide information on how to implement functions in third-party products, such as how to implement the APIs, not so they can be used by the middleware, but so that those interfaces can be offered to others. This appears to be aimed at allowing competing operating system vendors to clone Windows APIs. The Litigating States' definition extends well beyond remedying the violations that the Court of Appeals sustained.

c. Source Code Access

295. Commentors raise several issues regarding disclosure of source code. First, the United States does not agree that an appropriate remedy in this case requires Microsoft to disclose and publish all of its source code for Windows Operating System Products, because that would be a disproportionate appropriation of Microsoft's intellectual property.²⁹⁵ Several other commentors complain that the RPFJ provides no access to source code for competitors, as was previously contained in the interim conduct remedies in the form of a "secure facility" provision.²⁹⁶ Instead, source code access is granted to the Technical Committee, accomplishing the same enforcement purpose without the same

security concerns. When technical issues, such as whether Microsoft has disclosed all required APIs, are brought to the attention of the Technical Committee it is expected that they will consult the source code as necessary to resolve any issues. Additionally, unlike the secure facility, the Technical Committee supports anonymous complaints and can work with an industry participant without their identity being disclosed to Microsoft. Under the prior provision only "qualified representatives" had access, and the process of becoming a "qualified representative" could have required disclosure of the representatives' identity to Microsoft.

296. Moreover, it is important to note that the stated purpose of the "secure facility" provision was to facilitate compliance and monitoring. The United States believes that compliance and monitoring assessments are best performed by the United States, with assistance from the Technical Committee. To allow competitors source code access to facilitate compliance and monitoring is to place an inappropriate responsibility on competitors, who might have reasons to place their own interests above those of the U.S. public generally. Accordingly, the RPFJ calls for source code access to be available to the Technical Committee and the United States and puts the responsibility for compliance and monitoring on the United States.

297. Additionally, the removal of the secure facility provision does not change the amount of required disclosure under Section III.D. Disclosure still must be sufficient to provide "all the information . . . that a person of ordinary skill in the art requires to make effective use of those [disclosed] APIs." This can include reference implementations or any other disclosure required to meet the requirement. If the documentation provided by Microsoft is not sufficient, then it must be revised until it satisfies the requirement. The United States maintains that it, with assistance from the Technical Committee, remains best suited to address these issues, for instance through RPFJ's voluntary dispute resolution procedures.

d. Intellectual Property Issues

298. A few commentors raise concerns that Microsoft is permitted to retain certain intellectual property rights over its interfaces.²⁹⁷ These commentors argue, for instance, that Microsoft still can patent or have other exclusive legal rights that prevent

competing software developers from developing on other platforms. Another suggestion is that Microsoft be required to announce the subject matter of its patents, such that developers can tell which interfaces can be used without risk of patent infringement. These issues are addressed in Section XII(E) below.

3. Timing Issues

299. Several commentors raise issues concerning the timing of the API disclosures. These issues can be divided into three categories: when the first disclosures shall occur; when disclosures will be triggered by a new version of Microsoft Middleware; and when disclosures will be triggered by a new version of a Windows Operating System Product.

a. First Disclosures: Windows XP Service Pack 1 or No Later Than November 2002

300. The RPFJ calls for API disclosure to occur first at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of the RPFJ to the court, i.e., November 6, 2002. Currently, Service Pack 1 is scheduled to be released in August 2002. Several commentors argue that there is no reason for this delay, and that the APIs should be released immediately, or at any rate sooner than November 2002.²⁹⁸

301. This delay was necessary to allow Microsoft time to stabilize, modify as needed, test and document the disclosed interfaces. This is not a trivial task. Interfaces that were designed to be used by only a certain small number of other pieces of code are not designed, tested, or documented to the level that Microsoft customarily provides for published interfaces. Interfaces must be stabilized, in that they must be fixed at a configuration that can be maintained. The interfaces will need to be modified to add error correction or other functions to handle unexpected behavior. The interfaces must be tested to work with a great many other applications and system configurations. Finally, the interfaces must be documented to accurately describe what the interfaces do and how to use them. If any of these steps are not performed, or not performed well, then third-party products might find the interfaces to be unreliable and therefore unusable.

302. In general, there is a trade-off between immediate publication of interfaces and delayed publication of interfaces with a higher degree of

²⁹³ Pantin 11–13.

²⁹⁴ Johnson 6; Novell 18.

²⁹⁵ Maddux ¶ 12.

²⁹⁶ Litigating States' Proposal § 4; Litan 53; CCIA 70.

²⁹⁷ KDE 13; Waldman 5; Kegel 8.

²⁹⁸ SBC 81; Kegel 7–8; Sen. Kohl 5; Litan 57; Maddux ¶ 10; Litigating States, Ex. A 8–9; Palm 13; ProComp 51–52; Alexander 2; AAI 23; CCIA 83; CCIA, Stiglitz & Furman 30; CFA 96; RealNetworks 29–30.

certainty that the interfaces will be well-tested and documented. The United States believes that the appropriate balance is to publish the interfaces with Windows XP Service Pack 1. One of the rationales for choosing Service Pack 1 is that a majority of corporate users, and even some consumers, prefer to wait to purchase until the first Service Pack of a new operating system is released. This is because the first Service Pack fixes many of the “bugs” or unintended behavior of a new operating system. In addition, many more applications are updated or modified to be compatible with a new operating system after its initial release. For corporate users, there is often a significant lag time of at least a year between when they begin testing and working with a new operating system and when it is deployed or “rolled out” to corporate users. All of these factors contributed to the decision to focus on Service Pack 1 as striking the correct balance for timing of the interface disclosure.

303. Commentors raise concerns that the delay allows Microsoft time to modify the interfaces and put “key interfaces” into the operating system. Part of this concern stems from a misreading of the Windows Operating System Product and Microsoft Middleware definitions. This confusion is addressed in discussion of those definitions. *See* Section III(H) above. Because Microsoft Middleware must be distributed separately, by definition there will be a set of interfaces between the Microsoft Middleware code and the Windows Operating System Product—the interfaces are between the bits of code that are distributed separately and what comes in the box labeled Windows. It is possible that Microsoft could move code around between the operating system and the Microsoft Middleware. But it is important to keep in mind that one of the main reasons the code is distributed separately is to provide more frequent updates of the Microsoft Middleware than the operating system, and to distribute the Microsoft Middleware to the large installed base of existing Windows users. To start hiding interfaces would involve a large backward compatibility problem, involving changes to the operating system as well as Microsoft Middleware code.

304. Finally, it is worthwhile to examine the timing of the expected first disclosure under the Litigating States’ proposed remedy. The Litigating States’ proposed remedy does not have any delay before the first disclosures, which means they could occur potentially as soon as a Litigating State’s judgment was entered, giving Microsoft no time to

harden, test, and document the APIs. The Litigating States’ remedy hearing is expected to take a minimum of 12 weeks from the beginning of trial on March 11, 2002 through closing arguments. Even assuming the Court rules within 30 days, the decree would not be entered until July 2002. Microsoft undoubtedly would argue for a stay pending appeal and possibly appeal all the way to the Supreme Court. In light of such unavoidable litigation risks and delays, the United States believes the certainty of disclosure occurring between August and November 2002 is acceptable and indeed preferable.

b. Triggered by New Version of Microsoft Middleware: Last Major Beta Test Release

305. The meaning of “new major version” is covered above in the discussion of Microsoft Middleware. Section III.D calls for disclosures to occur no later than the last major beta test release of the new major version of the Microsoft Middleware. Based on data available to the United States, the last major beta test release for various Microsoft Middleware Products has occurred anywhere from two to seven months prior to the commercial release of the product, with the majority being three to four months prior. While some commentors are unfamiliar with the term,²⁹⁹ the phrase “last major beta test” has a specific meaning to Microsoft in terms of its testing and release schedule.

306. Commentors argue that this is insufficient notice for new APIs, and some argue that disclosure should be provided as soon as Microsoft developers receive the information.³⁰⁰ As a practical matter, such early disclosure is not feasible. The time when a Microsoft developer first receives information about a new API may be considerably before the API is finalized, tested and documented. Such information may be in the form of an informal e-mail or a hallway conversation. In fact, the Microsoft developer may have to make numerous changes to her own product as the API is changed. Alternatively, the Microsoft developer may be part of the testing cycle and may be required to work extensively with the Windows Operating System Product developer to write the interface. To release APIs before they are finalized will not be efficient. The United States believes that requiring the API to be fully published and documented at the last beta test

release provides a reasonable trade-off between timely disclosure to ISVs and the need for Microsoft to finish the development of the APIs.

c. Triggered by New Version of Windows Operating System Product: Timely Manner (RPFJ § VI.R)

307. A number of commentors question Section VI.R’s definition of “Timely Manner,” the term that defines when Microsoft must meet its disclosure obligations under Section III.D. *See* RPFJ § VI.R. In the RPFJ, “Timely Manner” is defined as “the time that Microsoft first releases a beta test version of a Windows Operating System Product that is distributed to 150,000 or more beta testers.” Some comments address the numerical threshold of “150,000 . . . beta testers.” Other comments address timing—Microsoft’s ability to control when it reaches this threshold.

308. Several commentors contend that 150,000 beta testers is too high a threshold to trigger Section III.D’s disclosure requirement, arguing that for past Windows Operating System Products, Microsoft may have distributed 150,000 beta *copies* but probably did not *ever* distribute them to 150,000 individual beta *testers*. These commentors therefore are concerned that the threshold will never be reached, resulting in no required disclosure before a new Windows Operating System Product is released.³⁰¹

309. The parties’ intention in drafting this definition was not to distinguish between beta copies and beta testers with respect to the 150,000 requirement. The parties originally chose the 150,000 beta tester distribution level based on the approximate current MSDN subscription base. In response to the foregoing concerns about the definition of Timely Manner, however, the United States has proposed, and Microsoft and the Settling States have agreed, to modify the definition in Section VI.R of the SRPFJ to read:

“Timely Manner” means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is made available via an MSDN subscription offering or of which 150,000 or more beta copies are distributed.

This modification clarifies the parties’ intention that Timely Manner should be triggered by the *distribution* of 150,000 or more beta copies, regardless of whether those copies are distributed to individuals who are considered “beta testers.” Moreover, the inclusion of distribution via an MSDN subscription

²⁹⁹ ProComp 48.

³⁰⁰ AAI 22; Litan 50; Kegel 7–8; Pantin 12; NetAction 10, 13; Alexander 3; Novell 19; Maddux ¶ 14; SBC 81–82; CFA 96.

³⁰¹ AOLI, Klain 14; AAI22; ProComp 48; SIIA 31; Litan 50; CCIA 84; CFA 96; Giannandrea 7.

offering as a trigger for this definition ensures that, even if the level of MSDN subscribers decreases substantially, it will still trigger Microsoft's disclosure obligations under Section III.D. Therefore, although this modification clarifies, and in fact may slightly broaden, Microsoft's disclosure obligations, it does not substantively differ from the RPFJ's definition of Timely Manner.

310. A number of commentators contend that Microsoft may in the future choose to distribute to fewer beta testers and thereby evade its disclosure obligations.³⁰² Microsoft, however, continues to have a strong incentive to beta-test extensively any forthcoming Windows Operating System Product to ensure favorable consumer reaction, and the United States believes it is not realistic to suggest that Microsoft will diminish its beta-testing to avoid the RPFJ's disclosure requirements. If Microsoft's beta-testing practices change materially after imposition of the RPFJ, the United States would consider whether the change warrants a possible contempt action.

311. Several commentators express concern that triggering disclosure under Section III.D pursuant to the Timely Manner definition will permit Microsoft's own applications and middleware developers to continue receiving access to APIs and related Documentation before third-party developers receive access, thereby giving Microsoft's developers a head start in writing new applications and middleware.³⁰³ Some note that the slow release of Windows 95 APIs to Netscape is precisely how the district court found that Microsoft retaliated against Netscape for refusing Microsoft's market division proposal in 1995.³⁰⁴ In the extreme, at least one commentator contends that Microsoft could delay disclosure until after the deadline for third-party developers to demonstrate to Microsoft that their own products are compatible with the operating system and so qualify for a logo or other certification of compatibility.³⁰⁵

312. Several factors should mitigate these concerns. Microsoft simply cannot delay the disclosure of information to an ISV until well after the release of a new Windows Operating System Product, as it did against Netscape in 1995 (*Findings of Fact*, ¶ 91), because disclosure in a "Timely Manner" would

have to occur when the Windows Operating System Product is released. And, as discussed above, Microsoft cannot put third-party developers at a substantial disadvantage without impairing the attractiveness of its new Operating System Product to consumers by reducing the range of available applications and middleware. Microsoft certainly has no incentive to send a new operating system into a market in which there are no applications available that are certified as compatible with it. On the other hand, premature disclosure of APIs—before Microsoft has had adequate opportunity to test and finalize an API—actually could hurt ISVs that wrongly rely on an interface that ultimately is not implemented.

B. Disclosure Of Communications Protocols (RPFJ § III.E)

313. Section III.E requires Microsoft on a continuing basis to make available to third parties, through licensing on reasonable and non-discriminatory terms, the Communications Protocols that are implemented natively, without additional software, in a Windows Operating System Product and are used by a Microsoft server operating system product to interoperate or communicate with the Windows Operating System Product, without the addition of other software to the client computer. In general, the comments raise questions about which software products or features are covered by this provision, what protocols are covered, the meaning of "interoperate," and timing issues.

1. Product Issues

314. Several comments raise concerns about which software products on the client or server are covered. These comments suggest that the terms used in Section III.E are undefined and insufficient, and that the licensing should apply to a broader range of products on both the client and server.

a. Windows Operating System Product

315. Many comments argue that the term "Windows Operating System Product" does not encompass Microsoft Middleware Products such as Internet Explorer, and thus there is no required licensing of Communications Protocols between IE and Microsoft server operating system products.³⁰⁶ This is incorrect. Section III.E encompasses Communications Protocols used natively by any portion of a Windows Operating System Product, including any software that can also be considered Microsoft Middleware or a Microsoft

Middleware Product. As explained in more detail elsewhere, see Section III(H) above, software code can be both Microsoft Middleware and part of a Windows Operating System Product.

316. Moreover, Windows Operating System Products such as Windows XP also contain functionality often associated with Microsoft server operating system products, such as Internet Information Services (IIS). As long as these functionalities are included natively in a Windows Operating System Product, any Communications Protocols used by these functionalities to communicate to a Microsoft server operating system product must be licensed. Some of these Communications Protocols will capture peer-to-peer communications, a concern raised by one commentator.³⁰⁷

317. Another commentator argues that licensing should be provided for products that are not part of a Windows Operating System Product, particularly Microsoft Office.³⁰⁸ Such licensing is outside the scope of this case and the Court of Appeals' ruling. The ability of Office, which is not part of the desktop PC monopoly, to communicate with Microsoft server products, which are also not part of the client PC monopoly, is not an appropriate subject for injunctive relief, given that Microsoft's liability was based solely on maintenance of the desktop PC monopoly.

d. Microsoft Server Operating System Product

318. Many comments observe that the phrase "Microsoft server operating system product" is undefined, and therefore might be narrowly interpreted to exclude many Microsoft server products.³⁰⁹ The RPFJ's phrase "Microsoft server operating system product" was a change from the November 2, 2001 Proposed Final Judgment ("November 2 PFJ"), which read "Windows 2000 Server or products marketed as its successors installed on a server computer." The intent and effect of this change was to *broaden* the coverage of this provision. The previous language referred only to a specific Microsoft product, Windows 2000 Server,³¹⁰ and its successors. And although it was intended to encompass all software functionality that was shipped within the Windows 2000 Server product, including such software as IIS and Active Directory, arguably it

³⁰² ProComp 48; Palm 13; SIIA 31; Novell 19; Relpromax 12; RealNetworks 12.

³⁰³ Henderson 6–7; Novell 19; Litan 50; Palm 13; CFA 96; CCIA 84–85; AAI 22; Litigating States, Ex. A 7–9; Alexander 3.

³⁰⁴ AOL, Klain 14; Litigating States, Ex. A 7–8.

³⁰⁵ Kegel 12–13; Burke 1; Peterson 2.

³⁰⁶ AAI 36–37; SBC 72–73; Giannandrea 4; Alexander 003; Palm 7; ProComp 54.

³⁰⁷ Alexander 003.

³⁰⁸ KDE 10–11.

³⁰⁹ ProComp 54; SIIA 34; CFA 96–97; CCIA 69–70; AAI 37.

³¹⁰ See <<http://www.microsoft.com/windows2000/server/default.asp>>.

might not have extended to other products in the Windows 2000 Server product family, such as Windows 2000 Datacenter Server or Windows 2000 Advanced Server. The November 2 language also appeared not to cover any new server products that Microsoft may develop that were not successors to Windows 2000 Server.

319. By contrast, the RPFJ covers every Microsoft product that is now or in the future could be a server operating system product. It still includes Windows 2000 Server, but now also indisputably includes Windows 2000 Datacenter Server and Windows 2000 Advanced Server. Moreover, the decree now includes the .Net Servers,³¹¹ a much broader class of server products. By using the terms in their common and normal sense, rather than tying them to specific products, the phrase intentionally was given a broader meaning.

320. Furthermore, "Microsoft server operating system product" still includes all software code that is identified as being incorporated within the product and/or is distributed with the product, whether or not its installation is optional or is subject to supplemental license agreements. This includes, for instance, functionality such as Internet Information Services (a "web server") and Active Directory (a "directory server").

e. Non-Microsoft Client Operating Systems

321. Some comments argue that Section III.E should also cover licensing of communications protocols for use with non-Microsoft client operating systems, for example in enabling interoperability between a Microsoft server and a Linux desktop operating system.³¹² Interoperability and communications between a Microsoft server and non-Microsoft client platforms, however, was an issue outside the scope of the litigated case. There has been no proof in this case that Microsoft has a monopoly in server operating system products, or that communications difficulties between non-Microsoft platforms and Microsoft servers somehow played a role in the maintenance of Microsoft's desktop monopoly. Thus, the RPFJ properly does not reach questions of interoperability between Microsoft servers and non-Microsoft platforms.

322. Nor is it appropriate for the remedy to focus on competing operating systems vendors, given that the focus of the case was on middleware threats, not

direct threats from operating system competitors. The licensing in Section III.E is limited to being "for the sole purpose of interoperating with a Windows Operating System Product" because the purpose is to enable server-based middleware threats to interoperate with Windows Operating System Products. Several commentors argue that the licensing should be unrestricted and not for any particular purpose, but this would not be consistent with the theory of the case and the rationale behind client-server disclosures.³¹³

323. Rather, the intent of Section III.E is to ensure that ISVs and others will have full access to the communications protocols that a Microsoft Windows Operating System Products uses to interoperate or communicate natively with its own server operating system products. Much Non-Microsoft Middleware, including the Netscape browser and Java Virtual Machines, depend on content, data, and applications residing on servers and passing over networks such as the Internet or corporate networks. Under Section III.E, this Non-Microsoft Middleware will have the opportunity to interoperate with a Microsoft server operating system product in the same way as Microsoft Middleware.

f. Server-to-Server Communications

324. Some commentors argue that Section III.E should be extended to cover communications solely between one server and another server.³¹⁴ Pure server-to-server interoperability issues, however, are well beyond the scope of the case. As noted above, there is no record proof in this case that Microsoft has monopoly power in server markets. Inter-computer communications that do not implicate Microsoft's desktop operating system monopoly are properly outside the scope of the RPFJ.

g. Other Devices

325. Some commentors argue that communications between a Windows Operating System Product and other devices, such as handheld devices, should be included in Section III.E.³¹⁵ For all of the reasons discussed above concerning server-to-server communications, and communications to non-Microsoft client operating systems, communications to devices such as handhelds are outside the scope of the case.

2. Communications Protocols, Disclosure And Licensing

326. Several comments raise issues regarding "Communications Protocols" as used in Section III.E, as well as related issues concerning the substance of the licensing. These comments include questions about the definition of Communications Protocols, the "natively" requirement, the meaning of "interoperate," and whether Microsoft can evade the provision by moving Communications Protocols to other products. These issues concern the substance of what will be licensed for use by third parties, not the server and client software products between which the Communications Protocols operate.

a. Definition of "Communications Protocols" (RPFJ § VI.B)

327. Some comments criticize the definition of "Communications Protocols," opining that it (1) does not encompass certain types of information transmission, (2) addresses formats but not semantics, and (3) fails to address more than predefined tasks, or does not adequately define sub-elements, such as "formats."³¹⁶ Several comments appear to focus on the previous definition in the November 2 PFJ, or perhaps even in the June 2000 IFJ, and not the RPFJ definition.³¹⁷

328. The RPFJ broadly defines Communications Protocols as the set of rules for information exchange to accomplish predefined tasks between a Windows Operating System Product and a Microsoft server operating system product connected through any type of network, including but not limited to, a local area network, wide area network, or the Internet. The definition includes both the rules for information exchange and transmittal ("format, timing, sequencing and error control") as well as the meaning of the information contained within the protocol ("semantics"). By definition, Communications Protocols must be predefined tasks, because if the tasks were not predefined, the client and server would not know how to perform them or communicate about them. Every protocol at any layer of the communications stack that is implemented natively in a Windows Operating System Product and that is used to interoperate with a Microsoft server operating system product must be made available for license by third

³¹³ Moglen 2-3; Kegel 15; Maddux ¶ 16.

³¹⁴ AOL, Klain 9-10; SBC 76.

³¹⁵ CCIA, Stiglitz & Furman 43; Litigating States, Ex. A 8; SBC 77; Palm 6-7.

³¹⁶ CCIA 69; ProComp 53; SIA 33; AOL, Klain 9; Alexander 4; Giannandrea 4, 6; CCC 17-18; Maddux ¶ 17.

³¹⁷ AOL, Klain 9 (limited to Windows 2000 server, excludes the Internet); Maddux ¶ 16 (remote administration protocols excluded).

³¹¹ See <<http://www.microsoft.com/server/>>.

³¹² ProComp 52; Palm 5.

parties. This definition is sufficiently broad to capture all native communications from a Windows Operating System Product to a Microsoft server operating system product.

b. The Meaning of "Interoperate"

329. Several comments note that the word "interoperate" in Section III.E. is not defined and argue that this will allow Microsoft to evade this provision.³¹⁸ Specifically, one commentor points to Microsoft's definition of "interoperate" proffered in the pending European Union investigation of Microsoft and contend that that definition and associated declarations are different and arguably narrower than the intended definition in Section III.E.³¹⁹

330. The United States is aware of Microsoft's submissions to the European Union concerning the definition of "interoperate" and has discussed this issue at length with Microsoft with respect to this provision. Microsoft and the United States believe they have a meeting of the minds regarding the meaning of "interoperate" in Section III.E and its effect in that provision. If a communications protocol is implemented in a Windows Operating System Product installed on a client computer and used to "interoperate, or communicate, natively" with a Microsoft server operating system product, then it must be disclosed. Nonetheless, to alleviate concerns stemming from Microsoft's submissions to the European Union, the United States and Microsoft have agreed to a limited modification in Section III.E.

331. The United States believes that, as used in the RPFJ, Section III.E clearly reflects the parties' intention that this provision will allow for the possibility of seamless two-way interoperability between Windows Operating System Products and non-Microsoft servers. Although the United States believes the meaning of "interoperate" is clear, in response to the public comments, the United States has proposed, and Microsoft and the Settling States have agreed, to supplement the term "interoperate" with "or communicate," so that Section III.E in the SRPFJ now reads:

Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of inter operating *or communicating* with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with

Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, *or communicate*, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product. (New language underlined.)

By adding "or communicate" after "interoperate," the parties have added further clarity to this provision. This revision clarifies the parties' intent in drafting Section III.E, thus removing any potential for confusion or ambiguity regarding the scope of this provision as it relates to the meaning of "interoperate."

332. Section III.E will protect opportunities for the development and use of Non-Microsoft Middleware by ensuring that competing, non-Microsoft server products on which such Middleware can be hosted and served will have the same access to and opportunity to interoperate with Windows Operating System Products as do Microsoft's server operating system products. This is not to say that all competing servers will behave exactly identically to Microsoft servers, because the competing implementations will differ. However, as to the Communications Protocols themselves, the competing servers will have the ability via license to appear identical to a Microsoft server operating system product.

c. License for Use

333. Several commentors point out that there is no discussion of disclosure in Section III.E and that lack of disclosure may defeat the purpose of the license.³²⁰ Because the Communications Protocols must be licensed "for use" by third parties, the licensing necessarily must be accompanied by sufficient disclosure to allow licensees fully to utilize all the functionality of each Communications Protocol. Simply put, Microsoft is not permitted to design interoperability between its server operating system products and its Windows Operating System Products in a way that cannot be replicated under license by third parties whose products replace functionality on either the server or client side of the communication.³²¹

³²⁰ Litigating States, Ex. A9.

³²¹ The CIS sets forth some non-exhaustive examples where Communications Protocols must be made available to permit seamless interoperability, including the Communications Protocols used between Microsoft Internet Information Services

d. The Meaning of "Natively"

334. Section III.E requires Microsoft to license the Communications Protocols "used to interoperate natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product." One commentor raises concerns regarding the change in the "natively" requirement from the November 2 PFJ to the November 6 RPFJ, suggesting that the RPFJ no longer covers Communications Protocols implemented on a server.³²² This is incorrect. The parenthetical expression that begins with "i.e." is an explanation of the word "natively," and nothing else.

335. The November 2 PFJ stated "used to interoperate natively (i.e., without the addition of software code to the client or server operating system products)." The parenthetical expression explained that the word "natively" meant the software that is included with the Windows Operating System Product and the Microsoft server operating system product without the addition of any other products or software code.

336. In the November 6 RPFJ, the phrase was changed expressly to remove the requirement for "native" operation on the server. This was done by removing the words "or server." The RPFJ reads "i.e., without the addition of software code to the client operating system product." This change means that the native requirement is only on the Windows Operating System Product on the client. In other words, "natively" now simply means all software code implemented in a Windows Operating System Product on the client. For the server side, it no longer matters if software code is added from some other product. When combined with the change to the broader "Microsoft server

web server or Active Directory directory server and Internet Explorer or other functionality in the Windows Operating System Product; between server networking services such as Windows server message block protocol/common Internet file system protocol, and the Windows Operating System Product; and between server-hosted code and a runtime environment in the Windows Operating System Product, such as Java virtual machines or Microsoft's common language runtime. It also permits interoperability between Microsoft servers and the digital rights management and other security mechanisms utilizing Microsoft's implementation of Kerberos in the Windows Operating System Product, subject to a narrow exception in Section III.J.1.a, permitting limited withholding of information necessary to protect particular installations (e.g., keys and tokens particular to a given installation). See CIS at 38–40; see also discussion of Section III.J.1.a, *infra*.

³²² SBC 70–72.

³¹⁸ CCIA 69; SIIA 34; Sn 26–30; Palm 10.

³¹⁹ Sun 28–29.

operating system product,” discussed above, the net result is a significant expansion of the disclosure and licensing obligation from the November 2 PFJ to the RPFJ.

337. Currently, the only way Microsoft can avoid licensing under this provision is to implement *new* protocols (i.e., not in use on November 6, 2001), and then not implement those new protocols in any Windows Operating System Product. These new protocols would have to be distributed with other products or reach the desktop in some fashion other than by inclusion in a Windows Operating System Product. Because these Communications Protocols would in effect be completely separate from the desktop operating system monopoly, they are correctly not encompassed within Section III.E, despite several comments to the contrary.³²³

e. Licensing On “Reasonable And Non-Discriminatory Terms”

338. Section III.E allows Microsoft to license its Communications Protocols on reasonable and non-discriminatory terms consistent with Section III.I. Several commentators argue that Microsoft should not be able to charge a royalty for its Communications Protocols.³²⁴ Allowing Microsoft to charge a royalty is appropriate. Historically, Microsoft has been less willing to disclose Communications Protocols than APIs, and when it does license Communications Protocols, it charges a royalty or otherwise receives Consideration. It has designed and developed its Communications Protocols with the expectation that they would not be given away.

3. Timing Issues

339. Comments raise two basic issues with respect to the effective date for implementation of the requirements of Section III.E. A few comments misread Section III.E as excluding Windows 2000 and Windows XP, on the erroneous assumption that only server operating system products or communications protocols that come into existence after November 6, 2001 are covered.³²⁵ To the contrary, Section III.E covers in part “any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer. . . .” In other words, Communications Protocols implemented in any Windows

Operating System Product as of November 6, 2001 are expressly covered—including Windows 2000, Windows XP Home, and Windows XP Professional. This language simply ensures that if Microsoft for whatever reason changed the Communications Protocols between the time the RPFJ was submitted to the Court and the effective date of this Section III.E nine months later, the changed Communications Protocols would not be outside the scope of the provision. Thus, all Communications Protocols in existence on November 6, 2001 must still be covered on August 6, 2002, the latest date on which they must be available for use by third parties, regardless of whether Microsoft has changed them in the interim.

340. Several comments also raise concerns about the initial nine-month delay before the Communications Protocols are licensed.³²⁶ The purpose of this delay is to allow Microsoft to identify the Communications Protocols and define a licensing program so that they can be made available for use by third parties. Unlike its APIs for its Windows Operating System Products, for which Microsoft has always had an extensive disclosure program via the MSDN, Microsoft historically has licensed or disclosed relatively few of its Communications Protocols. And unlike the APIs that must be disclosed if they are used by Microsoft Middleware, which is a relatively finite set of products, Communications Protocols must effectively be available for license by third parties if they are implemented natively in a Windows Operating System Product and they are used to interoperate or communicate with any Microsoft server operating system product, including cases where extra software code is added to the server operating system product. This opens up what is potentially a very broad universe of new disclosure and licensing obligations for Microsoft. Microsoft needs time to set up programs to meet these obligations.

341. One commentator points out that the time to negotiate the required license may provide even further delays.³²⁷ Although this might be true in some cases, the effect is lessened here because of the requirement that Microsoft license on reasonable and non-discriminatory terms. The license provision is reasonable because

Microsoft’s protocols are protected intellectual property.

342. Still others argue that the nine-month delay cuts heavily into the five-year term of the RPFJ.³²⁸ This criticism is largely incorrect in that the nine months began running as of November 6, 2001, meaning that the disclosure and licensing must occur by not later than August 6, 2002. Thus, licensing is in fact likely to begin shortly after the decree’s 5-year term begins to run upon entry by the Court.

343. Lastly, at least one commentator points out that there is no timing requirement after the initial licensing begins, and argues that Microsoft is under no obligation to offer Communications Protocols for license in a prompt manner.³²⁹ To the contrary, the lack of a specific timing trigger requires Microsoft to make continuing and rolling offers to license as new Communications Protocols are implemented in Windows Operating System Products. In many other provisions of the RPFJ there are a variety of specialized triggers; the absence of one here is not accidental.

C. Compulsory Licensing (RPFJ § III.I)

344. Section III.I requires Microsoft to offer necessary licenses for the intellectual property that Microsoft is required to disclose or make available under the RPFJ.³³⁰ The goal of this Section is to ensure that Microsoft cannot use its intellectual property rights to undermine the competitive value of its obligations in Sections III.D and III.E, while at the same time to permit Microsoft to take legitimate steps to prevent unauthorized use of its intellectual property.

345. Several comments address Section III.I. One group of commentators suggests that permitting Microsoft to charge a “reasonable” royalty for licenses to its intellectual property is inappropriate.³³¹ Another group of commentators takes issue with Section III.I.3’s restrictions on sublicenses.³³² Many commentators raise concerns relating to Section III.I.5 and Microsoft’s ability to require a cross-license of certain intellectual property rights pursuant to that subsection.³³³ Several

³²⁸ CCIA 83–84.

³²⁹ Litan 53.

³³⁰ See e.g., RPFJ §§ III.D and III.E.

³³¹ SBC 85–86; Litigating States, Ex. A 15; CCIA 81; Sun 35; Giannandrea 5; Moglen 2; Waldman 4.

³³² AOL, Klain 7; CCIA 81; Moglen 2; Giannandrea 5; Harris 8.

³³³ Henderson 8; SBC 87–88; CFA 88; ProComp 51; AOL, Ex. B. at 7; SIIA 36–37; Litigating States 15; AAI 28–29; CCIA 81–82; Sun 38; RealNetworks 29; Giannandrea 5; Alexander 3; Harris 8; Maddux ¶ 10.

³²³ ProComp 52–53; Harris 6.

³²⁴ Thomas 4–5; Waldman 5; Maddux ¶ 16.

³²⁵ ProComp 55; Giannandrea 1; SIIA 35.

³²⁶ Palm 13; Litan 57; Litigating States, Ex. A 8–9; RealNetworks 29; Maddux ¶ 15; CCIA 83–84; Sun 36.

³²⁷ Sun 36–37.

commentors also argue, to varying degrees, that the scope of Microsoft's intellectual property rights should be limited.³³⁴

1. Reasonable And Non-Discriminatory Royalty

346. Subsection III.I.1 requires that any licenses granted pursuant to this Section be made on reasonable and non-discriminatory terms, and then permits Microsoft to charge a reasonable royalty in connection with licenses it grants pursuant to Section III.I. One commentator contends that Microsoft should not be permitted to charge any royalty at all, and that permitting it to do so in effect rewards Microsoft for maintaining illegally its operating system monopoly.³³⁵

347. One commentator asserts that royalty-bearing licenses are anticompetitive in the context of this remedy because such licenses give Microsoft the opportunity to use a "royalty charge" to control crucial technical information. This commentator³³⁶ notes that in June 2000, when litigating the IFJ, the United States rejected Microsoft's contention that it should be permitted to charge a reasonable royalty for the APIs, Communications Interfaces, and Technical Information (as such terms were defined in the IFJ).³³⁷ See Summary Response to Microsoft's Comments on the Proposed Final Judgment at 14 (June 5, 2000). Under the RPFJ, disclosure of APIs in the manner that Microsoft typically does it (e.g., through MSDN and not via a license) would not implicate Section III.I and would occur at no cost.³³⁸

348. The United States does not believe that the scaled-back liability that the Court of Appeals upheld justifies requiring Microsoft to give away its valuable intellectual property. To the extent that Section III.I.1 of the RPFJ permits Microsoft to charge a reasonable royalty for intellectual property rights provided under other provisions of the RPFJ, the United States believes that the terms of the RPFJ strike the appropriate balance between mandating that Microsoft provide certain licenses and not frustrate the interoperability provisions of the RPFJ, while still permitting Microsoft to charge a reasonable and nondiscriminatory royalty for access to its intellectual property.

2. Restriction On Sublicenses

349. Several commentors suggest that the restrictions on sublicenses contained in Section III.I.3 are inappropriate.³³⁹ These comments suggest that the restriction on sublicenses may have the effect of inhibiting the ability of ISVs, IHVs, IAPs, ICPs, or OEMs to partner with other entities. In particular, two commentors suggest that the restriction on sublicenses could in practice preclude a licensee of Microsoft's technology under the RPFJ from reselling or distributing the products that it develops using Microsoft's licensed technology.³⁴⁰ Another commentator suggests that not allowing sublicenses under certain circumstances (e.g., where the licensee is involved in an acquisition) is a form of discrimination.³⁴¹

350. These comments misconstrue the purpose and effect of the restriction on sublicenses contained in Section III.I.3. First, entities to which a licensee of Microsoft's technology under the RPFJ wishes to sell or distribute products using that licensed technology would not need a sublicense to Microsoft's intellectual property. Similarly, the United States does not believe that a sublicense would be required in the circumstances of an acquisition and, even if one were, that Microsoft would

be likely to preclude sublicensing in such circumstances.

351. In general, the United States recognizes that Microsoft has a legitimate interest in limiting its intellectual property licensing to those licenses that are properly related to the terms of the RPFJ. Subsection III.I.3 is designed to address this issue by permitting Microsoft to preclude the assignment, transfer or sublicensing of rights granted by Microsoft pursuant to Section III.I, provided that Microsoft's preclusion is reasonable and non-discriminatory as required by subsection III.I.1. This provision does not permit Microsoft to restrict the right to sublicense where doing so would be unreasonable, discriminatory, or otherwise would be inconsistent with the terms of the RPFJ. See Section III.I.4.

3. Cross-Licenses

352. A number of commentors suggest that Section III.I.5 of the RPFJ, which permitted Microsoft to require cross-licenses from persons or entities who wished to take advantage of the disclosure provisions of the RPFJ if such licenses were necessary for Microsoft to provide the disclosures, was inappropriate.³⁴² The United States and Microsoft have agreed to delete this subsection from the RPFJ. See U.S. Memorandum at 10–11; SRPFJ § III.I.5. The purpose of Section III.I.5 was to enable Microsoft to fully comply with the terms of the RPFJ without creating infringement liability based on actions taken in order to comply with those terms.

4. Scope of Intellectual Property Rights

353. Several commentors make suggestions concerning Section III.I that generally relate to the scope of Microsoft's intellectual property rights. One commentator suggests that Microsoft should be required "to clearly announce which of its many software patents protect the Windows APIs . . .";³⁴³ Another commentator objects to the portion of Section III.I.2 that clarifies the scope of any license granted under Section III.I and expressly provides that "the scope of any such license . . . shall not confer any rights to any Microsoft intellectual property rights infringed by" the licensee's technology.³⁴⁴ This commentator suggests that Microsoft should be precluded from bringing infringement suits against an entity that

³³⁴ Kegel 8; Maddux ¶ 9.

³³⁵ Sun 35–36.

³³⁶ SBC 85–86.

³³⁷ SBC 86.

³³⁸ The other allegedly inconsistent prior statements cited by this commentator (SBC 86) do not withstand scrutiny. These statements concerning royalty-free licenses all were made in the narrow context of providing divested entities access to necessary technical information. See United States Reply Memo at 27–29 (discussing Western Electric for the proposition that was precedent to support the United States' divestiture request; relying on AT&T as an example of a prior structural remedy in a monopolization case that did not involve mergers); *United States v. Western Elec. Co.*, 569 F. Supp. 1057, 1118 (D.D.C. 1983), *aff'd sub nom. California v. United States*, 464 U.S. 1013 (1983) (discussion of royalty-free licenses centered around effectuating the divestiture of the Regional Bell Operating Companies and ensuring that the divestitures did not result in "balkanized regional networks" and "fragmentation" to the "detriment of all users"); *United States v. General Electric*, 115 F. Supp. 835, 844 (D. N.J. 1953) ("General Electric's attempt to maintain control over the lamp industry has been largely by way of extending its basic patents on lamps and lamp parts. To compel the completely free use of these patents is not to impose upon General Electric and other defendants

penalties for misuse of patents and violation of the antitrust laws, but rather to check the intrusion of advantages thereby gained into the mechanics of competition in the lamp industry."). Here, the United States does not believe that the circumstances support royalty-free licensing. Compulsory licensing, but with a reasonable royalty, will be sufficient to achieve the remedial goal of ensuring access to necessary information for interoperability.

³³⁹ AOL, Klein 7; CCIA; Moglen 2; Ginnandrea 5; Harris 8; Pantin 22.

³⁴⁰ Giannandrea 5; Harris 8.

³⁴¹ Pantin 22.

³⁴² Henderson 8; SBC 87–88; CFA 88; ProComp 51; AOL Ex. B at 7; SIA 36–37; Litigating States 15; AAI 28–29; CCIA 81; Sun 38; RealNetworks 29; Giannandrea 5; Alexander 3; Harris 8; Maddux ¶ 10.

³⁴³ Kegel (unpaginated).

³⁴⁴ Red Hat 11–12.

licenses Microsoft intellectual property under the RPFJ, even when that licensee infringes other Microsoft intellectual property to which the entity does not have a license.³⁴⁵ Finally, one commentator expresses skepticism that Microsoft actually would license the intellectual property that is required for interoperation and suggests that Microsoft should be required to license all of its intellectual property rights.³⁴⁶

354. The United States believes that preventing Microsoft from protecting its intellectual property is unwarranted and inappropriate. Allowing competitors to expropriate Microsoft's intellectual property in order to compete with Microsoft would deter Microsoft from investing in innovation and simultaneously deter rival developers from coming up with different, new, potentially better technologies to build into their own products. Nothing in the solutions suggested by these commentators would benefit consumers.

5. Comparison to Litigating States' Proposal

355. Provision 15 of the Litigating States' Proposal is a corollary to—and substantially the same as—Section III.I of the SRPFJ. The major differences between them are (a) Provision 15 provides for a royalty-free license, while the RPFJ permits Microsoft to charge a reasonable and non-discriminatory royalty; and (b) Provision 15(b) provides that licenses granted pursuant to it “shall not be conditional on the use of any Microsoft software, API, Communications Interface, Technical Information or service.”³⁴⁷

356. As set forth above, the United States believes that it would be inappropriate and unwarranted to require Microsoft to license its intellectual property at no cost. In addition, the United States and Microsoft have agreed to delete the cross-license provision of Section III.I. Finally, the Litigating States' Provision 15(b) appears to be an attempt to preclude Microsoft from using the granting of licenses pursuant to the November 2, 2001 Proposed Final Judgment as leverage to induce certain types of entities to use other Microsoft software. Section III.G of the RPFJ similarly prohibits this type of conduct by Microsoft.

D. Security Carve-Outs (RPFJ § III.J)

357. Many commentators argue that the security provisions in RPFJ Section III.J are inappropriate or overbroad. Section

III.J has two subsections. The first defines situations in which Microsoft has no obligation under the RPFJ to make disclosures that are otherwise required by the RPFJ. The second permits Microsoft to withhold security-related information from certain persons or entities.

1. Limitation on Obligations to Document, Disclose or License

358. Section III.J.1 identifies two situations in which Microsoft is not obligated to document, disclose or license certain materials to third parties. The first situation is where the disclosure would compromise the security of a particular installation or group of installations of anti-piracy, anti-virus, software licensing, digital rights management, encryption, or authentication systems. These situations include but are not limited to the disclosure of keys, authorization tokens or enforcement criteria.

359. Many commentators complain that this provision is too broad and will allow Microsoft to withhold security-related APIs and Communications Protocols.³⁴⁸ Commentors argue that such APIs and Communications Protocols are critically important to many middleware applications and that this provision amounts to exempting from coverage by the RPFJ software and services that are the future of computing. Other commentators point out that the CIS language is significantly more defined and specific than the RPFJ. Still other commentators point to specific protocols that the CIS says will be provided, such as Secure Audio Path and Kerberos, and argue that notwithstanding the CIS, Section III.J.1 actually exempts those protocols. Still others point out that “layers of protocols” is significantly broader than the user-specific data described in the CIS.

360. Secure software systems can be designed in many different ways, and at any given time, is often some critical information can compromise that security. For instance, secure software often uses the term “keys” to refer to specific data that is used to authenticate or authorize a user to perform certain functions. Often the keys, or other user-specific data, must be kept secure because, if unauthorized people have

them, they can be used to compromise the security of the system. These software keys can be thought of as being similar in some ways to regular keys: having the key to the front door compromises the house's security, and keeping control of the keys is critical to keeping the house secure.

361. Sometimes software systems are built not around keys but around keeping actual parts of the system hidden or unknown. Continuing with the house analogy, this is similar to keeping the existence of the door a secret, but once you know where the door is and what it does, you do not need a key. Sometimes such systems are referred to, unfavorably, as employing “security through obscurity.” Many software systems employ combinations of these security techniques.

362. The intent of Section III.J.1 is to allow Microsoft to keep secret those pieces of security-related systems the disclosure of which would compromise particular installations or groups of installations. The phrase “particular installations” is designed to indicate end-user installations or a specific, narrowly-prescribed subset of installations. It does not mean, for instance, all the installations that use Windows Media Player, nor does it mean all the installations that use Windows Media Player in conjunction with the Secure Audio Path functionality. Moreover, the disclosure actually must compromise the security of the particular installation. The disclosure cannot be withheld simply because Microsoft prefers that others not have it, or because it is valuable. Thus, for instance, if Microsoft previously has withheld an algorithm or format used in its Communications Protocols for business reasons, but the security of the system actually is dependent on other features such as keys, then Microsoft has no authority to withhold the disclosure or format.

363. Some commentators suggest that the CIS differs from the language of the RPFJ. The United States believes that the CIS reflects the parties' agreement as to the meaning of the RPFJ, including Section III.J.1. Moreover, the United States agrees with the many commentators who note that security-related features will be critically important to Non-Microsoft Middleware, and that overbroad withholding of security-related information could limit drastically the ability of such products to pose threats to the operating system monopoly. Section III.J.1, however, is not overly broad.

364. The second situation under Section III.J.1 in which Microsoft is not

³⁴⁵ Id.

³⁴⁶ Maddux ¶ 9.

³⁴⁷ Litigating States' Proposal § 15(b).

³⁴⁸ AAI 22; AOL 40–41; AOL, Klain 7–8, 10; Catavault 12–13; CCIA 16, 72–77; CCIA, Stiglitz & Furman 30; CFA 99; Elhauge 12; Red Hat 25–28; SBC 88–89; SIIA 35–36; Sun 32–33; Alexander 3; Giannandrea 4; Gifford 5; Harris 8–9; Johnson 8; Moglen 4–5; Waldman 6; KDE 14; Litan 52; Litigating States, Ex. A 16, Ex. C 18; Nader/Love 2–5; Maddux ¶ 30; NetAction 11; Novell 20–21; ProComp 49–50, 55.

obligated to document, disclose or license is when Microsoft is so directed by a governmental agency of competent jurisdiction. One commentator argues that this provision appears to be a “big brother type deal between government and Microsoft to suppress information from the public.”³⁴⁹ Another commentator notes that this restriction is written more broadly than the CIS’s “lawful orders” language.³⁵⁰ This section is appropriate and important for public security purposes, and limited to cases in which a government agency of competent jurisdiction directs Microsoft not to document, disclose or license specified information.

2. Conditioning Licenses on Certain Requirements

365. Section III.J.2 allows Microsoft to condition the license of security-related APIs, Documentation or Communications Protocols on four requirements. These four requirements for the licensee are: (a) No history of software counterfeiting or piracy or willful violations of intellectual property rights; (b) a reasonable business need for the information for a planned or shipping product; (c) meets reasonable and objective standards for the authenticity and viability of its business; and (d) programs verified by a third party to ensure compliance with Microsoft specifications for use of the information.

366. Many commentators argue that the provisions of Section III.J.2 can be used by Microsoft to withhold unfairly information from competing companies, and in particular from open source developers.³⁵¹ One commentator, in contrast, finds that Microsoft’s legitimate security concerns, which the commentator argues are shared by all of its major business rivals, are addressed appropriately under Section III.J.2, and therefore the restrictions of Section III.J.1 are unnecessary.³⁵²

367. As was explained in the CIS, the requirements of this subsection cannot be used as a pretext for denying disclosure and licensing, but instead are limited to the narrowest scope of what is reasonable and necessary. These requirements focus on screening out only individuals or firms that should not have access to or use the specified security-related information because

they have a history of engaging in unlawful conduct related to computer software, do not have any legitimate basis for needing the information, or are using the information in a way that threatens the proper operation and integrity of the systems and mechanism to which they relate.

368. With regard to requirement (a) concerning software piracy, some commentators argue that it unjustly could exclude any company that ever has been sued for patent infringement and lost. The requirement was not intended to extend this far, because legitimate businesses do lose patent lawsuits on occasion. Rather, application of this requirement is to be guided by the phrase “history of software counterfeiting or piracy” and will not be interpreted to extend to otherwise reputable companies that are involved in intellectual property disputes.

369. Many commentators focus on requirements (b) and (c) and argue that they improperly will exclude the entire open source movement and require start-up companies to submit their business plans to Microsoft. First, it is appropriate to note that the “open source movement” is not composed of a single type of organization or software developer. Rather, large companies such as IBM are strong supporters of products such as Linux and of other open source solutions. Smaller companies such as Red Hat are also reputable firms focused on the open source movement. The United States expects that such firms will have little trouble satisfying requirements (b) and (c). That is not to say that all open source organizations, or individual developers, will be able to pass these requirements. The United States believes that Microsoft has a legitimate interest in protecting the security of its systems and that requirements (b) and (c), properly interpreted, are a reasonable balancing of Microsoft’s interests and the needs of competition.

370. Finally, requirement (d) allows Microsoft to condition the granting of a license on the submission of any computer program using the licensed API, Documentation or Communications Protocol to third-party verification. Some commentators incorrectly have read this requirement to mandate the submission of the computer program to Microsoft. To the contrary, this requirement is structured specifically so that Microsoft will not be able to gain access to another’s intellectual property. Rather, an independent third party will test and verify the computer program against specifications provided by Microsoft. These specifications must relate to the proper operation and

integrity of the systems under test, and cannot relate to any other business-related factors. Finally, some commentators argue that it is inappropriate for this testing to be at the licensee’s expense rather than at Microsoft’s expense. The United States understands that with other third-party testing programs in the software industry, the cost usually is borne by the organization submitting the program. The United States sees no reason to deviate from that practice.

E. Disclosure of File Formats

371. Many commentators argue that Microsoft should be required to disclose file formats.³⁵³ Some of these commentators make the request generally, while others make reference to specific file formats such as those for Microsoft Office programs (e.g., Word, Excel, Outlook).³⁵⁴ A file format, generally speaking, is the structure of a file, showing how the file organizes and stores data. File formats can be either proprietary or open. File formats are sometimes associated with three-letter file extensions at the end of a file name; for instance, “file.wpd” is usually a file in Word Perfect format, while “file.doc” is usually a file in Microsoft Word format.

372. File formats are covered to a limited extent under Sections III.D and III.E, which deal with disclosure and licensing. Section III.D calls for the disclosure of APIs that Microsoft Middleware uses to call on a Windows Operating System Product, while Section III.E calls for the licensing of certain Communications Protocols implemented in a Windows Operating System Product and used to communicate natively with a Microsoft server operating system product. To the extent either the APIs or Communications Protocols encompass “file formats,” then those structures are covered.

373. However, the major comments concerning file formats request disclosure of the file formats of Microsoft products such as Office. Office does not meet the definition of Microsoft Middleware, and so it does not fall under Section III.D. Nor is Office implemented natively in a Windows Operating System Product, so it does not fall under Section III.E. Thus, the file formats for Office will not be disclosed or licensed pursuant to the RPFJ.

374. Commentors argue that the file formats for Office should be disclosed

³⁴⁹ Alexander 3.

³⁵⁰ Harris 9.

³⁵¹ AAI 23; CCIA 77–81; CFA 100; Henderson 7–8; Red Hat 28–29; SBC 88–91; SIIA 36; Alexander 3; Giannandrea 4–5; Carrol 2; Harris 9; Moglen 4–5; Waldman 6; KDE 12; Sen. Kohl 3; Litan 52; Litigating States, Ex. A 16–17; Nader/Love 2–5; Maddux ¶ 31; Pantin III.33–34; ProComp 50–51.

³⁵² AOL 41–42

³⁵³ Kegel 8; Naver/Love 1; Pantin 12; SBC 79; CCC 21; Johnson 2; Alexander 5; Carroll 4; Maddux ¶ 14.

³⁵⁴ CCC 17; SIIA 38, 39.

because Office is a significant part of the applications barrier to entry that protects the Windows monopoly. Disclosure of the file formats would allow other office productivity applications, such as word processors, to exchange files with Office. Allowing the exchange of files would allow consumers to change word processors, and potentially change operating systems, without concern that they could not exchange files with the dominant applications in Office.

375. The scope of the case as decided by the Court of Appeals does not extend to non-middleware or to Office or other applications that are not distributed with Windows. Whatever impact generally the disclosure of file formats might have on the applications barrier to entry that protects Windows, such disclosure was not among the conduct charged as illegal by the plaintiffs or upheld by the Court of Appeals, nor is it of the same type or class as Microsoft's attack on potentially threatening middleware. Thus, it would be inappropriate for file formats for Office to be part of the remedy.

VIII. Enforcement

376. Numerous comments criticize various aspects of the compliance and enforcement procedures set forth in Section IV of the RPFJ. Many of these comments take issue with the composition and duties of the Technical Committee ("TC") (RPFJ § IV.B) and the supplemental dispute resolution provisions (RPFJ § IV.D), some suggesting that the enforcement scheme should be based on an entirely different, more draconian, model. In several cases, these comments misunderstand the purposes underlying the RPFJ's supplemental enforcement mechanisms. In others, they imply that the RPFJ somehow dilutes the United States' and the Court's traditional judgment construction and enforcement powers, or that Microsoft arguably has an undue amount of control over the process.³⁵⁵ These allegations are meritless.

377. The additional monitoring and dispute resolution mechanisms of the RPFJ are intended to enhance the likelihood of efficient resolution of compliance issues that may arise, without undue delay or the necessity of extensive prosecutorial or judicial involvement. They in no way prohibit or impede traditional judicial construction or enforcement of the RPFJ. With the limited exception of giving

Microsoft a reasonable opportunity first to cure violations of Sections III.C, III.D, III.E, and III.H (see RPFJ § IV.A.4)—which is intended to encourage the voluntary remediation of alleged violations by Microsoft—the United States retains the full ability, in appropriate instances, immediately and directly to request that the Court bring to bear its full arsenal of enforcement and declaratory construction powers on any alleged violations or interpretative disputes.

A. The Enforcement Powers of Plaintiffs and the Court

378. Section IV.A grants the United States (and the Settling States collectively) all of the investigatory and enforcement powers customarily found in antitrust final judgments in cases brought by the United States in recent decades. *See, e.g.,* AT&T, 552 F. Supp. at 230–31 ("Visitorial Provisions"). The RPFJ grants Plaintiffs the power to inspect Microsoft documents and computer source code, to interview or depose Microsoft employees, and to require the production of written reports, in the form of interrogatory responses or otherwise. *See* RPFJ § IV.A.2. Plaintiffs may seek any appropriate orders relating to the enforcement of the RPFJ, including the ability to file petitions for orders to show cause why Microsoft should not be held in criminal or civil contempt, petitions for injunctive relief to restrain or prevent violations, motions for declaratory judgment to clarify or interpret particular provisions, and motions to modify the RPFJ. *See* RPFJ § IV.A.4.

379. Likewise, the Court retains full jurisdiction to issue orders necessary to construe, carry out, modify, and enforce the RPFJ, and to punish violations thereof. *See* RPFJ §§ IV.A.4, VII. The Court's inherent powers include the power to construe or modify the decree, to compel Microsoft's compliance or remedy noncompliance through civil contempt, and to punish willful non-compliance through criminal contempt. *See* *McComb v. Jacksonville Paper Co.*, 336 U.S. 187, 191–95 (1949); 18 U.S.C. 401(3). Nothing in the RPFJ diminishes any of these rights and powers.

380. Some comments criticize the provision in Section IV.A.4 that allows Microsoft a reasonable opportunity to cure alleged violations of Sections III.C, D, E, and H before Plaintiffs may seek an enforcement order, as simply giving Microsoft a mechanism for delay.³⁵⁶ To the contrary, the limited opportunity to cure is intended to encourage rapid,

consensual resolution of issues arising under some of the provisions governing Microsoft's relations with third parties, without the necessity of prosecutorial or judicial intervention. Section IV.A.4 expressly prohibits Microsoft from using its efforts to cure as a defense to enforcement actions designed to punish violations (such as willful violations subject to criminal contempt³⁵⁷), or systematic violations that may require additional prospective RPFJ modifications in order to prevent recurrences.

B. The Technical Committee

381. In addition to all traditional decree enforcement rights and powers, the RPFJ adds a number of additional mechanisms to assist in achieving and maintaining compliance short of formal litigation. These additional mechanisms provide unprecedented enhancement to the United States' traditional enforcement powers. The most important of these mechanisms is the Technical Committee (TC). The TC, which remains under the control of the United States, itself has broad information-gathering powers to monitor Microsoft's compliance, evaluate third-party complaints, and propose ways to cure violations. The TC's ongoing monitoring duties will help ensure that Microsoft remains compliant with its obligations under the RPFJ, and that if it fails to comply, violations promptly will be detected and brought to Plaintiffs' attention. The TC, however, is not a law enforcement body. Rather, traditional prosecutorial powers remain with the United States and plaintiff States, while traditional compulsory, remedial, and enforcement powers remain with the Court.

1. Technical Committee Powers

382. Because several comments criticize the powers of the TC as

³⁵⁷ The RPFJ's discussions of additional factors such as "systematic" or "knowing" violations are not intended to change the scienter or other elements that must be shown in actions to enforce the RPFJ through contempt charges. *See, e.g.,* *United States v. NYNEX Corp.*, 8 F.3d 52, 54–55 (D.C. Cir. 1993) (setting forth the elements of contempt, applied to antitrust decree). In particular, it is clear that a party to a decree may be found guilty of criminal contempt if its contumacious behavior was "willful." Willful intent for purposes of contempt may be shown by proof that a defendant "acted with deliberate or reckless disregard of [its] obligation under the" order. *United States v. Young*, 107 F.3d 903, 909 (D.C. Cir. 1997); *see also* *United States v. Greyhound Corp.*, 508 F.2d 529, 532 (7th Cir. 1974) (in context of antitrust decree, holding that willful element can be proven by evidence of either deliberate or reckless conduct).

³⁵⁵ CCIA 89–92; AOL 50–53; ProComp 75–77; Litan 54–55; RealNetworks 31–32; Red Hat 30–31; Nader 5; Waldman 5, Sen. Kohl 5; SBC 111–13, 157–58.

³⁵⁶ AAI 42; Maddux ¶ 35.

inadequate,³⁵⁸ a detailed explanation of the TC's powers is in order. The TC has a number of purposes.

383. First, the TC provides in-depth, ongoing monitoring of Microsoft's activities as they relate to compliance with the RPFJ. This will permit rapid detection and reporting of potential violations to the United States and the plaintiff States, after which Plaintiffs can, in the exercise of their prosecutorial discretion, bring such enforcement action as is appropriate to the situation. As part of this function, the TC has broad powers to obtain information from Microsoft. The TC may require Microsoft to make available records and documents, and to provide physical access to Microsoft facilities, systems and equipment. Microsoft must also make its personnel available for interviews on essentially the same terms as they are available to the United States and plaintiff States in their enforcement investigations and actions.³⁵⁹ The TC even has the right to unfettered access to Microsoft's software source code, subject only to standard confidentiality protections. See RPFJ § IV.A.8.

384. The TC has the authority to receive and evaluate complaints from third parties, from Microsoft's Compliance Officer, and from Plaintiffs. RPFJ §§ IV.A.8.d; D.4.a, b. The TC may keep the identity of complainants anonymous, and Microsoft will not have the right under the RPFJ to obtain the identity of the complainant. This should encourage information flow to the TC, even from those who might fear Microsoft retaliation. RPFJ § IV.D.4.e. Further, the TC has an obligation to report to Plaintiffs, both at regular intervals and immediately upon discovery of an apparent violation. RPFJ §§ IV.A.8.e, f. Finally, the TC has the right to report back to third parties who have made complaints or inquiries as to how they might be resolved with Microsoft, subject only to the TC's overall confidentiality obligations. See RPFJ §§ IV.8.f, 8.c, 9, 10.³⁶⁰

³⁵⁸ CCIA 89–92; AOL 50–52; ProComp 75–77; Litan 54–55; RealNetworks 32; Palm 15–16; Red Hat 30–31; Nader/Love 5; Waldman 5; Sen. Kohl 5; TRAC 9–10; Drew 1; Young 3; Clabaugh 1; Schulken 2.

³⁵⁹ One comment erroneously implies that permitting Microsoft to have counsel present when its employees are questioned by the TC somehow would allow Microsoft to thwart the discovery of violations. See Nader/Love 5. To the contrary, this right is also present in conjunction with informal interviews or “on the record” depositions by Plaintiffs; is a standard part of all such provisions in antitrust consent decrees in recent years; protects against impermissible ex parte contacts; and protects Microsoft's legitimate privileges and basic principles of due process.

³⁶⁰ As some comments point out, the TC cannot share confidential Microsoft information with third

385. Some comments criticize the restriction on direct use of the TC's reports and conclusions in enforcement actions.³⁶¹ This direct use restriction has two purposes: First, by ensuring that Microsoft's and third parties' communications will not be used directly against Microsoft, the TC will benefit from heightened candor and information disclosure by Microsoft employees and others. Second, and equally important, the TC cannot be expected to develop evidence for use in adversary proceedings with the necessary level of rigor that law enforcement or legally trained personnel could muster. Those criticizing the restriction on direct use of the TC's output overlook the fact that Plaintiffs remain free to make full derivative use of all the TC's work in enforcement—such as pursuing leads to build solid enforcement actions based on admissible evidence. In this sense, the TC's work will prove invaluable.

386. A second purpose of the TC is to facilitate the resolution of potentially complex and technologically nuanced disputes between Microsoft and others over the practical workings of the RPFJ. The TC is not intended to have independent enforcement authority; that authority remains with Plaintiffs and the Court. See CIS at 55.³⁶² Rather, the TC has a “dispute resolution” role, intended to facilitate the rapid, consensual resolution of issues where possible. As noted above, the TC complements, but does not supplant, Plaintiffs' and the Court's traditional methods and powers of decree enforcement. It is thus intended to provide an additional mechanism for the efficient voluntary resolution of what otherwise could be time-consuming, costly, and frustrating disputes to all concerned. Viewed in this light, rather than as being a surrogate prosecutor or judge, both the

parties. E.g., Gifford 5; Giannndrea 6. This will prevent third parties from using the TC as a way to in essence improperly expand Microsoft's disclosure obligations under the RPFJ. For example, the TC will have access to all of Microsoft's source code, including source code for software products not directly at issue in the case, and will be able to evaluate all APIs, even those not necessarily related to middleware. If the TC was free to disclose such items to third parties, it would in essence permit the wholesale looting of Microsoft's intellectual property, thus changing the fundamental nature of the carefully limited, negotiated settlement that led to the submission of the RPFJ to the Court.

³⁶¹ CCIA 91; AOL 51; Litan 55; ProComp 76; Harris 10; Gifford 5; Alexander 4; Waldman 5; Clapes 19; Godshall 2; Hammett 1.

³⁶² As one commenter supporting the RPFJ noted in observing that the TC will “also have the authority [sic] to resolve disputes about Microsoft's compliance,” “this panel should not be used as a regulatory body.” Economides 11.

TC's procedures and substantive powers make eminent sense.

387. Some comments question why the TC is not given an explicit mandate to also have business or legal expertise to facilitate the review of Microsoft's non-technical business or legal decisions.³⁶³ The RPFJ sets forth a baseline of technical expertise because it is essential that the TC have “experts in software design and programming,” to do its job. RPFJ § IV.B.2. Nothing in the RPFJ, however, limits the expertise of TC members, staff, and consultants to only these areas. In short, the TC can and should have available to it expertise broader than purely technical matters and will be expected to address and report on business and other issues that come to its attention in connection with its monitoring of Microsoft's compliance with the RPFJ. Furthermore, the United States, the plaintiff States, and the Court routinely confront complex economic and business strategy issues, and clearly have the capability to address such issues as they affect enforcement matters.

2. Composition and Control of the Technical Committee

388. Some comments take issue with the manner in which the TC will be constituted, object to Microsoft playing any role in selecting its members, and generally imply that the TC will lack independence.³⁶⁴ Many of these comments fail to appreciate that Plaintiffs, not Microsoft, control the TC.

389. The TC is composed of three members who are to be “experts in software design and programming.” RPFJ § IV.B.2. Plaintiffs and Microsoft will each nominate one member, who must meet strict conflict-of-interest standards, to ensure that they perform their duties in a “fair and unbiased manner” (RPFJ § IV.B.2), and have the right to object to the other's proposed appointee. Any unresolvable disputes about TC membership are decided by the Court, which retains the ultimate ability to appoint the members. After the first two members are appointed, they will propose a third member; again, the Court will decide disputes and approve or reject this member. See RPFJ § IV.B.3. Having all parties play a role in selecting the TC ensures that it will not have an overall bias for or against one party. Furthermore, there remain safeguards against bias even after the TC is chosen. If, for example, the TC member nominated by Microsoft fails to

³⁶³ CCIA 90; Red Hat 30.

³⁶⁴ Nader/Love 5; Litan 55; AOL 51; Alexander 4; Gifford 6; Young 3; Morrissey 2; Clabaugh 1; Cheetham 1; Spotswood 1; Akin 4; Godshall 1–2.

behave in an unbiased manner or otherwise does not act in accord with the purposes of the RPFJ, the United States has the right to insist that the member be replaced (RPFJ § IV.B.5); Microsoft, however, has no corresponding right.

390. Further, as noted critically by a few comments,³⁶⁵ TC members are subject to employment restrictions that preclude them from having served as expert witnesses in this or other cases involving Microsoft, and impose prohibitions on being employed by Microsoft or its competitors for a limited time before, during and after their service on the TC. Such limited, ancillary employment restriction covenants are also intended to ensure that TC members will not have or develop biases, or be able to trade on confidential, competitively sensitive business information learned while serving on the TC. In appropriate cases, however, these requirements may be waived by the agreement of the parties to the RPFJ. RPFJ § IV.B.2.

391. Microsoft is responsible for paying all costs of the TC. RPFJ §§ IV.B.6, 7, 8.h. It is wholly reasonable that the defendant in this case, rather than the taxpayer, defray the potentially substantial cost of supporting the TC. Microsoft will not be able to manipulate the activities of the TC through any “power of the purse,” however, as it will have the burden of demonstrating the unreasonableness of any TC expense, and the Court has the authority to compel payment in the event of a dispute. RPFJ § IV.B.8.i. The TC will have offices on Microsoft’s corporate campus, RPFJ § IV.B.7, which will greatly enhance its ability to carry out its duties; however, Microsoft cannot exercise any control over the TC’s activities by virtue of its location. The comments expressing concern that Microsoft somehow can control the TC, either through funding or geographic proximity, are unfounded.³⁶⁶

392. Most importantly, the TC remains under the express control of Plaintiffs, not Microsoft. It is Plaintiffs, not Microsoft, that apply to the Court for the appointment of the TC members. RPFJ § IV.B.3.b, d. The United States, not Microsoft, contracts with the TC for its services, and defines the basic parameters of that agreement. RPFJ § IV.B.6. The United States, but not Microsoft, has the right to remove any TC member if it determines that the member has failed to act diligently and

consistently with the purposes of the RPFJ. RPFJ § IV.B.4. The TC files its reports with Plaintiffs, not Microsoft. RPFJ § IV.B.8.e, f.³⁶⁷ The hiring of additional staff or consultants by the TC is subject to approval by Plaintiffs; Microsoft is entitled only to prior notice of such hiring, and is obligated to pay for such hires. RPFJ § IV.B.8.h. Plaintiffs, not Microsoft, approve the TC’s expenses. If Microsoft brings an objection to the Court concerning the TC’s expenses, Microsoft bears the burden of proving that they are unreasonable, and has to pay all costs and attorneys’ fees incurred by the TC by virtue of such challenge. RPFJ § IV.9.

C. Internal Compliance

393. Several commentors expressed their preference for the Litigating States’ Proposal regarding internal compliance measures. The RPFJ and the Litigating States’ Proposal both provide for a Compliance Officer (“CO”) inside Microsoft who will be responsible for developing and supervising internal programs to ensure Microsoft’s compliance with the antitrust laws and any final judgment. The Litigating States’ proposal largely tracks the RPFJ with respect to the role that the CO is supposed to play to ensure compliance with the terms of the decree. For example, both proposals contemplate that the CO will supervise the review of Microsoft’s activities during the term of the decree and will be responsible for ensuring that the relevant company representatives are aware of and have agreed to comply with the decree. Both proposals charge the CO with similar briefing and record-keeping duties.

394. There are, however, certain differences between the two proposals. The RPFJ requires the CO to maintain the procedures for submitting complaints on Microsoft’s website, whereas the Litigating States propose that the Special Master handle this particular responsibility. Both approaches achieve the same result. The United States, however, believes that it is more efficient for the CO, who will be a Microsoft employee and therefore in a better position effectively to monitor the website, to handle this task.

395. The Litigating States’ Proposal also includes certain provisions that are similar to provisions contained in the

IFJ, but that the United States believes are either unnecessary or more effectively addressed in the manner proposed in the RPFJ. For example, the Litigating States’ Proposal establishes a Compliance Committee (“Committee”), the only responsibility of which appears to be appointment and removal of the CO. The United States considered this approach but ultimately decided that an independent Technical Committee would be more effective than the Committee contemplated by the States.

396. The Litigating States also propose a confidential reporting mechanism that Microsoft employees can use to report potential violations of the decree or the antitrust laws. One comment suggests that the RPFJ should explicitly permit Microsoft employees to submit anonymous information to the TC.³⁶⁸ The RPFJ provides the TC with the ability to receive and evaluate complaints, including anonymous complaints, and the United States believes that the scope of this authority is broad enough to protect Microsoft employees in appropriate cases.

397. Several comments note that the Litigating States’ Proposal requires the CO to disseminate the decree (and related materials) to platform software developers and other Microsoft employees involved in working with OEMs, ISVs, IHVs and third-party licensees, whereas the RPFJ requires dissemination only to Microsoft’s officers and directors.³⁶⁹ See RPFJ § IV.C.3; Litigating States’ Proposal § 17. Although a provision similar to the Litigating States’ Proposal appeared in the IFJ, the United States ultimately decided that dissemination to officers and directors—who would then be responsible for disseminating additional instructions and advice to lower-level employees—would sufficiently ensure that Microsoft’s policymakers, who are responsible for establishing the strategic and technical direction of the company, are on actual notice of the RPFJ’s requirements. To require such procedures for all employees would be a significant additional burden, and is unlikely materially to improve either Microsoft’s level of compliance or its corporate culpability in the event of violations. Although such education and certification requirements are not unique in antitrust decrees, many antitrust consent decrees entered into by the United States, including the 1994 Microsoft decree (No. 94–CV–1564), do not impose any continuing education

³⁶⁵ Harris 9–10; Gifford 5.

³⁶⁶ Nader/Love 5 (suggesting that the TC might be “playing golf” with Microsoft executives instead of investigating anticompetitive activities); Young 3.

³⁶⁷ One comment (Gifford 6) questions whether, in the event of disagreement on the TC as to whether violations have occurred or been adequately cured, an individual member could submit dissenting views to Plaintiffs. The RPFJ does not require that the TC’s reports be unanimous or reflect only the majority’s views and conclusions. Further, there is no bar to an individual TC member communicating directly with Plaintiffs at any time.

³⁶⁸ Palm 16.

³⁶⁹ SBC 158; Clapes 18.

and certification requirements on the defendant whatsoever.

398. In sum, although the Litigating States' proposal and the RPFJ may differ to some degree in the manner in which they define the scope of authority and responsibility given to the CO, both proposals achieve essentially the same result of vigorous internal compliance that will play a crucial role in the effectiveness of the proposed decrees. The United States believes, however, that the procedures for the TC set forth in the RPFJ, when viewed in conjunction with the responsibilities of the TC and the United States' existing enforcement authority, provide the most effective approach to enforcement.

D. Voluntary Dispute Resolution

399. The RPFJ sets up an even more informal, entirely optional, voluntary dispute resolution mechanism that permits third parties or Plaintiffs to first submit complaints to Microsoft's internal Compliance Officer, which Microsoft then can attempt to resolve within 30 days. RPFJ § IV.D.3. Some comments describe this provision as simply a delay mechanism.³⁷⁰ In many instances, however, it will be in both Microsoft's and the third party's clear interest to resolve issues quickly and informally, without the expenditure of time, money, and management distraction attendant with more formal investigations and enforcement actions. This provision permits Microsoft and third parties to do so. Further, no person is required to first submit issues to Microsoft's internal Compliance Officer—the process is entirely optional. Any person concerned about delay or Microsoft's good faith may complain to the TC or directly to Plaintiffs.

E. Proposals for a Special Master

400. Some comments argue that the TC should be replaced with a special master similar to that proposed in New York.³⁷¹ Compare RPFJ § IV.B.8, with Litigating States' Proposal § 18. Specifically, the commentators suggest that this type of enforcement regime would provide both a more effective means of ensuring Microsoft's compliance with the final judgment and a vehicle for the speedy resolution of complaints from plaintiffs, state attorneys general, and independent third parties. We disagree on both counts.

401. To some degree, the RPFJ's TC and the States' special master would perform the same functions.

Significantly, however, the authority the States propose giving the special master represents an unprecedented, radical, and unwarranted removal of prosecutorial discretion from the United States that would weaken the mechanisms for compliance with the decree.

402. Both the special master and the TC would have the power and authority to monitor Microsoft's compliance with its obligations under the final judgment and would have access to the information, personnel, systems, equipment, premises, and facilities necessary to fulfill their respective responsibilities. Each would be required to receive complaints from a Microsoft Antitrust Compliance Officer, third parties, and the plaintiffs; submit reports every six months regarding Microsoft's compliance with the final judgment; and report any non-compliance at any time. In addition, both the special master and TC would be paid by Microsoft and would be permitted to hire advisors, and such other staff as is necessary, at Microsoft's expense.

403. But the Litigating States' proposal also calls for the appointed special master, with the assistance of an "advisory committee," to act as prosecutor, witness, and judge. The scope of the special master's authority apparently extends without limitation to all "technical, economic, business" and other aspects of the decree. Litigating States' Proposal §§ 18.d, f. The special master would have unfettered discretion to receive complaints, decide whether to investigate the complaints, conduct the investigation, hold hearings, make factual findings, and issue proposed enforcement orders. Litigating States' Proposal § 18.f. Further, the special master would be bound to act within extremely tight deadlines, regardless of the complexity of the issue, the ability of the parties to marshal evidence within an extraordinarily short 14-day deadline, or the ability of the special master to evaluate the evidence and reach conclusions within a mandatory 15-day post-hearing deadline. *Id.* The special master's findings—and even its recommendations, apparently whether accepted by the Court or not—would be admissible in any action, and the special master expressly would be permitted to testify in any action, including apparently private litigation. Litigating States' Proposal § 18.h.

404. The United States is aware of no previous antitrust decree to which it has been a party that appoints a special master for general decree enforcement. Rather, in every case in which an action to enforce an antitrust final judgment

was necessary, the United States has been permitted to exercise its traditional role as prosecutor.³⁷² Likewise, no court has successfully delegated its inherent powers of antitrust judgment enforcement as completely as proposed here.³⁷³ The comments supporting this radical deviation from established practice cite no compelling reason for such a remarkable course of action.³⁷⁴

405. Some comments express concern about "delay" occasioned by the TC dispute resolution process, suggesting that the tight time deadlines and apparent binding authority of a special master would resolve matters more swiftly.³⁷⁵ The TC and other supplemental dispute resolution processes, however, are not mandatory; they in no way constrain the ability of the United States and the State Plaintiffs from proceeding directly to court for interpretative and enforcement action when, in their exercise of prosecutorial discretion, it is appropriate to do so.

406. Moreover, the special master's findings are neither binding nor non-appealable. Thus, although both proposed decrees provide for a different review process for complaints of illegal behavior made against Microsoft, prompt and effective relief is no more certain under one than the other where the parties to the complaint are unwilling to reach a resolution in the absence of a court order. In light of this, the United States, while reserving for Plaintiffs the right to seek court intervention when necessary, believes the model for the resolution of complaints contained in the RPFJ best promotes prompt and effective relief.

F. Proposed Reporting Requirements

407. Some commentators argue that the RPFJ should include special transaction

³⁷² See, e.g., *United States v. Smith Int'l*, 2000–1 Trade Cas. (CCH) ¶ 72,763 (D.D.C. 2000) (criminal and civil contempt); *United States v. Microsoft Corp.*, 147 F.3d 935 (D.C. Cir. 1998) ("Microsoft II") (civil contempt and preliminary injunction in enforcement of earlier Microsoft decree, *inter alia*, finding nonconsensual referral to special master to be abuse of discretion); *United States v. NYNEX Corp.*, 814 F. Supp. 133 (D.D.C.) (criminal contempt of AT&T decree) *rev'd*, 8 F.3d 52 (D.C. Cir. 1993); *United States v. Twentieth-Century Fox Film Corp.*, 1990–1 Trade Cas. (CCH) ¶ 69,060 (S.D.N.Y. 1990) (criminal contempt); *United States v. Western Elec. Co.*, 1989–1 Trade Cas. (CCH) ¶ 68,421 (D.D.C. 1989) (civil enforcement consent order to resolve allegations of AT&T decree violations in lieu of contempt).

³⁷³ Indeed, it is not clear from the Litigating States' Proposal whether the delegation to the special master of fact-finding powers is sufficiently circumscribed. Cf. *Microsoft II*, 147 F.3d at 953–56 (mandamus appropriate for court's overbroad special master referral violative of both U.S. Const. Art. III and Fed. R. Civ. P. 53(b)).

³⁷⁴ Novell 30; Nader/Love 5; Sen. Kohl 5.

³⁷⁵ RealNetworks 32; ProComp 76; Litan 55; AOL 50–53; AAI 40–41 (generally).

³⁷⁰ RealNetworks 32.

³⁷¹ SBC 112–13; AOL 51–53; TRAC 9; Novell 30; RealNetworks 32; Red Hat 30–31; SBC 157.

reporting requirements, as the Litigating States' Proposal does. In New York, the Litigating States propose to mandate government oversight of transactions related to the software industry and other related areas by requiring Microsoft to disclose such transactions to the plaintiffs, along with the type of transaction-related materials and information that is typically required in filings with the federal government under the Hart-Scott-Rodino Antitrust Improvements Act of 1976 ("HSR"), where such transactions would not otherwise be subject to the disclosure requirements of the Act.³⁷⁶

408. The United States believes that such a provision is not an appropriate remedy for the violations found by the District Court and sustained by the Court of Appeals. Foremost among the United States' considerations when negotiating the RPFJ was the recognition that the remedy must be consistent with the liability findings of the case, none of which relates to the use of acquisitions by Microsoft as a tool to maintain its operating system monopoly.

409. Furthermore, but no less important, requiring the disclosure of transactions that fall below the HSR threshold would require the United States to engage in purely regulatory behavior without providing any substantial likelihood of assisting in the remedial goal of restoring competitive conditions to the market at issue. The United States strives to enact enforcement tools that are closely targeted to remedying the harm found and restoring competition. The imposition of additional reporting obligations on Microsoft—obligations greater than those deemed appropriate by Congress—would create burdens on Microsoft, the potential acquired parties, and the United States, without adding a significant likelihood of achieving any corresponding increase in the detection of anticompetitive transactions. Moreover, to the extent that the review process unnecessarily delays those transactions that pose no competitive concerns, the reporting obligation runs the risk of having a negative impact on consumers. The United States' standard investigative

authority should sufficiently ensure that the United States is aware of—and able to seek more information about—transactions in which Microsoft is involved that might pose a competitive threat.

IX. Termination

410. A number of comments argue that the five-year term in Section V.A (or seven years when including the possible two-year extension under Section V.B) is too short for the RPFJ to remedy the competitive harm.³⁷⁷

411. The five-year period provides sufficient time for the conduct remedies contained in the RPFJ to take effect in this evolving market and to restore competitive conditions to the greatest extent possible.³⁷⁸ As the Court of Appeals noted, the characteristics of the market in this case make it conducive to rapid change. *See Microsoft*, 253 F.3d at 79 ("So a company like Netscape founded in 1994 can be by the middle of 1995 clearly a potentially lethal competitor to Windows because it can supplant its position in the market because of the characteristics of these markets.") (quoting counsel for Microsoft); *id.* at 49 (six years is an "eternity" in this market). To be sure, there is no scientific way to determine the optimal term of a consent decree, which is the product of negotiation. The United States' position on the term of a decree is a matter of judgment informed by experience. Ultimately, the United States concluded that a five-year term (extendable by two years) is an appropriate and reasonable predictive judgment in this case.

412. Some comments take the position that the length of Microsoft's anticompetitive conduct should have determined the length of the decree,³⁷⁹ but that would have provided an unreliable measuring stick for evaluating the amount of time necessary to restore competitive conditions. Other comments urge the United States merely to adopt the term length from prior recent cases, quoting the Antitrust Division Manual's general guidance that "staff should not negotiate any decree of less than 10 years" duration although decrees of longer than 10 years may be appropriate in certain circumstances."³⁸⁰ *Antitrust Division Manual* at IV-54 (3d ed. Feb. 1998). But, as the Manual also states at the outset of its discussion of negotiating and

entering consent decrees, "[t]he theory behind equitable relief is that it should be fashioned to fit the particular facts of the case at issue." *Id.* at IV-50. The longer a decree's duration, particularly if it no longer fits the facts of the case, the more the decree becomes regulatory in nature. The United States has imposed five-year terms in numerous past decrees,³⁸¹ including in industries, like this one, that are characterized by rapid technological change.³⁸² In this case, in an evolving market, the five-year term, particularly as augmented by a potential two-year extension, is long enough.³⁸³ Because Microsoft will be eager to be released from the decree as soon as possible, the prospect of an extension should deter any violations and provide an extra incentive to comply.³⁸⁴ Moreover, wholly apart from

³⁸¹ See, e.g., *United States v. Delta Dental Plan of Ariz., Inc.*, 1995-1 Trade Cas. (CCH) ¶ 71,048, 1995 WL 454769 (D. Ariz. 1995) (health care); *United States v. Topa Equities*, "Public Comments and Response on Proposed Final Judgment," 60 FR 28,168, 28,170 (May 30, 1995) (noting that industry characteristics made quick entry likely), entered by, 1995-2 Trade Cas. (CCH) ¶ 71,061, 1995 WL 481368 (D. V.I. July 14, 1995); *Oregon v. Mulkey*, 1997-1 Trade Cas. (CCH) ¶ 71,859, 1997 WL 599410 (D. Or. June 16, 1997) (commercial crab fishing); *United States v. Motor Vehicle Mfr. Ass'n*, 1982 Trade Cas. (CCH) ¶ 65,175, 1982 WL 1934 (C.D. Cal. Oct. 28, 1982) (modifying judgment in decree regarding development and installation of motor vehicle emission control devices).

³⁸² See, e.g., *United States v. Tele-Communications, Inc.*, "Comment and Response on Proposed Final Judgment," 59 Fed. Reg. 39,783, 39,784 (Aug. 4, 1994) (recognizing that the telecommunications industry is "one that has experienced major changes in MTSD technologies that are ongoing"); *United States v. Agri-Mark, Inc.*, "Competitive Impact Statements and Proposed Consent Judgments," 45 Fed. Reg. 79,186, 79,189 (Nov. 28, 1980) (arguing that "the dairy industry is constantly evolving as a result of technological changes").

³⁸³ We note that the suggestion of an open-ended decree, subject to review after five years (see Gifford 9; Litan 73), or contingent upon Microsoft's market share decreasing (see Thomas 6), would create undesirable uncertainty in the market and would be contrary to the United States' mission to enforce the federal antitrust laws and to remedy specific violations thereof.

³⁸⁴ Several comments argue that the two-year extension does not provide a meaningful check on Microsoft's behavior. AAI 40; Alexander 4; CCC 27; CFA 84; Gifford 9; Harris 11, 14; Litigating States, Ex. A 17; Litan 55; Maddux ¶ 17; ProComp 76; Schneider 1; RealNetworks 32; TRAC 11. Some argue that the United States should have included sanctions for violations similar to those contained in the Litigating States' proposed remedy. SBC 157. The Litigating States' proposed remedy spells out a series of possible penalties that may be imposed if Microsoft violates the decree, including source code licensing, additional conduct remedies, and civil penalties. See Litigating States' Proposal § 19. The Litigating States' proposal also provides that if Microsoft brings or threatens to bring a groundless claim of intellectual property infringement for the purpose of impairing interoperability of non-Microsoft products, Microsoft may be enjoined from asserting or enforcing any intellectual property

³⁷⁶ Specifically, the Litigating States' Proposal requires Microsoft to provide 60-days written notice of direct or indirect acquisitions or investments by Microsoft or any of its subsidiaries, as well as notice of any exclusive intellectual property licenses granted to Microsoft or any of its subsidiaries. The requirement applies to transactions involving businesses of which Microsoft did not own 33% or more prior to December 1, 2001, and which fall into one of several categories related to computer software and equipment, computer systems design, telecommunications, and network industries. *See Litigating States' Proposal* § 20.

³⁷⁷ CCC 26; CCIA 83; Giannandrea 6; Litigating States, Ex. A 18; Nader/Love; Relpromax 15; SBC 157; Thomas 2, 5.

³⁷⁸ Some commentators agree with this proposed term. ACT 31; Economides 5-6.

³⁷⁹ AAI 39; CCIA 83; Nader/Love 5; Pantin 28.

³⁸⁰ CCIA 83 n.17; SBC 157; Young 3; Hammett 1.

seeking the two-year extension, the United States may seek civil and criminal contempt sanctions against Microsoft and its personnel if violations of the decree warrant that action.³⁸⁵ See RPFJ § IV.A. Nothing in the RPFJ undermines or erodes the United States' existing and powerful contempt and enforcement authority.³⁸⁶ Therefore, in the event that additional steps are necessary to secure compliance or to punish Microsoft for violations of the decree, the United States will not lack the necessary enforcement tools.

413. Some of the comments regarding this issue also express concern that certain key disclosure requirements may not be triggered until as late as one year into the term of the decree, which renders those provisions effective for only four years.³⁸⁷ At least one commentator complains that Microsoft has relied upon this provision as the basis for not yet disclosing certain APIs.³⁸⁸ We note foremost that Microsoft's obligations under the disclosure provisions are triggered from the date of submission of the RPFJ to the Court on November 6, 2001, not its entry by the Court. See RPFJ §§ III.D–E. The RPFJ will be in place for five years from the date of entry; as such, those commentators who claim that the disclosure provisions will be in effect only for four years have ignored the fact that the clock is already running for Microsoft to implement its disclosure obligations. Moreover, although certain disclosure provisions may not become effective until up to one year after the submission of the decree to the Court (see, e.g., RPFJ § III.H), absent the decree, Microsoft would be under no obligation to provide such information. Giving Microsoft a limited amount of time to implement its duties under these provisions is necessary to ensure that

rights in related APIs, communications interfaces or technical information.

Contrary to these commentators' assertions, the possibility of the two-year extension of the RPFJ's requirements and prohibitions will help dissuade Microsoft from violating its terms and conditions. The United States believes that this potential sanction, which is supplemented by its traditional enforcement and contempt authority, will provide a significant incentive for Microsoft to comply.

³⁸⁵ In addition, the RPFJ requires an independent, full-time, on-site compliance team that will monitor compliance with the decree, report violations, and attempt to resolve technical disputes under the disclosure provisions. This ongoing supervision provides added assurance that Microsoft will comply with the obligations and restrictions imposed by the decree and that competitive conditions will be restored to the greatest extent possible during the five-year term of the proposed RPFJ.

³⁸⁶ Waldman 6–7.

³⁸⁷ CCIA 83; Elhauge 13; Sen. Kohl 5; RealNetworks 29–30.

³⁸⁸ RealNetworks 30.

they are properly implemented, and it is the overall impact of the various decree provisions working together over the course of the five-year term that will restore competitive conditions in the market.

X. Comparing the RPFJ to the IFJ

A. Structural Relief vs. Conduct Restrictions

414. A number of commentators suggest that the United States should have pursued a restructuring of Microsoft into separate companies,³⁸⁹ arguing that “divestiture remains the most effective remedy for Microsoft’s wide-ranging unlawful practices.”³⁹⁰

415. Shortly after remand, plaintiffs (the United States and all of the plaintiff States) informed Microsoft and the Court that, in light of the Court of Appeals’ decision, they no longer would seek to break up Microsoft. Joint Status Report 2 (Sept. 20, 2001). Thus, even if the United States had litigated a remedy, it would not have sought structural relief, just as the Non-Settling States do not seek it in their litigated case.

416. This unanimity among the government parties not to seek divestiture reflects a sound view of the legal landscape created by the Court of Appeals, which viewed structural relief in this case skeptically, at best. The Court of Appeals questioned whether plaintiffs had “established a sufficient causal connection between Microsoft’s anticompetitive conduct and its dominant position in the [operating system] market” to justify divestiture. *Microsoft*, 253 F.3d at 106. The Court of Appeals continued that “[a]bsent such causation, the antitrust defendant’s unlawful behavior should be remedied by ‘an injunction against continuation of that conduct.’” *Id.* (quoting *3 Antitrust Law* ¶ 650a, at 67). The Court of Appeals also suggested that the necessary causation might be lacking here, noting that even the District Court “expressly did not adopt the position that Microsoft would have lost its position in the [operating system] market but for its anticompetitive behavior.” *Id.* at 107 (quoting *Findings of Fact*, ¶ 411) (emphasis added). Moreover, the Court of Appeals observed that divestiture by and large has been directed at “entities formed by mergers and acquisitions,” and told the District Court to “reconsider” whether “divestiture is appropriate with respect to Microsoft, which argues that it is a unitary company.” *Id.* at 105. And the Court of

Appeals emphasized that, when fashioning a new remedy, the District Court should bear in mind that the Court of Appeals had “drastically” altered the basis of liability (*Id.* at 105, 107) and that the new remedy should reflect the “limited ground of liability” upheld on appeal. *Id.* at 107.

417. Second, if plaintiffs had pursued structural relief on remand, Microsoft would have been entitled to present evidence challenging a “wide range of plaintiffs’ factual representations, including the feasibility of dividing Microsoft, the likely impact on consumers, and the effect of divestiture on shareholders.” *Id.* at 101. This process not only would have been time consuming—both in the District Court and then, assuming the District Court actually ordered structural relief anew, again in the Court of Appeals—but also would have permitted Microsoft to introduce a plethora of new evidence. Foregoing a structural remedy permitted plaintiffs to speed along the remand proceedings and obtain relief (1) sooner and (2) that more likely would be affirmed on appeal.

B. Anti-Tying Provisions

418. The Court of Appeals vacated and remanded the District Court’s judgment that Microsoft’s contractual tying of its Internet Explorer web browser with its Windows operating system was per se unlawful under Section 1 of the Sherman Act. See U.S. Memorandum at 6–7, 64–66. Given the Court of Appeals’ imposition of a more rigorous legal standard on this claim, including additional and difficult factual proof requirements, and given the plaintiffs’ interest in achieving expeditious relief in this case, plaintiffs (including the Litigating States) made a judgment that they would not litigate the Section 1 tying claim on remand and so informed Microsoft on September 6, 2001. At that point, the tying claim disappeared from the case. And so, although two commentators³⁹¹ and the Litigating States urge that the Court impose a remedy directed toward banning contractual tying, there is no legal basis for a remedy on an issue where Microsoft was not found liable and where the plaintiffs had valid grounds for choosing not to pursue the claim.

C. Intentionally Disabling Rival Software

419. Some comments complain that the RPFJ does not “prohibit Microsoft from intentionally disabling or

³⁸⁹ PFF 24–29; Litan 65–69; ProComp 77–78.

³⁹⁰ ProComp 77.

³⁹¹ SIIA 22–25; AOL 24–31; Matthewson & Winter 25–26.

adversely affecting the operation of competing products.”³⁹² They argue that such a restriction is necessary to prevent Microsoft from thwarting “the effectiveness of the disclosure requirements by altering the interfaces or other information on which non-Microsoft products rely.”³⁹³ And they correctly observe that the IFJ contained an interim provision expressly prohibiting Microsoft from “tak[ing] any action it knows will interfere with or degrade the performance of any non-Microsoft Middleware when interoperating with any Windows Operating System Product” without notifying the supplier ahead of time that it intends to take such action and any ways known by Microsoft to avoid or reduce the interference with the performance of the rival software.³⁹⁴ One comment also criticizes the RPFJ for omitting a provision similar (or identical) to Provision 5 of the Litigating States’ Proposal (“Notification of Knowing Interference with Performance”).³⁹⁵

420. The United States, upon re-evaluation, chose not to include a provision modeled on Section 3.c of the IFJ because that provision could have been read to allow Microsoft to take steps to change its operating system in order to interfere with the ability of rival middleware to interoperate *as long as* Microsoft informed the third party of the change and what, if anything, could be done to fix the problem. This effectively would have given Microsoft a license to interfere with competing middleware as long as it simply notified the competing developer. In addition, this provision would have been difficult for the United States to enforce because of the constant changes that Microsoft makes to its operating system, which while potentially procompetitive, may have the unintentional consequence of affecting a competing product’s interoperability. The result would have been unnecessary compliance disputes.

421. Provision 5 of the Litigating States’ Proposal is similar to, though substantially broader than, Section 3.c of the IFJ. Provision 5 is overbroad and sweeps in conduct that should not reasonably be considered anticompetitive. Thus, for example, in the normal course of the development of its software, Microsoft may take actions that have the unintended, but nevertheless known, consequence of interfering with or degrading the performance or compatibility of some

non-Microsoft middleware. The United States does not believe that such actions either should be prohibited or subject Microsoft to any additional notice or disclosure requirements. In addition, determining when Microsoft, as a corporate entity, has, or reasonably should have, such knowledge is exceedingly difficult to determine.

422. Moreover, the type of conduct at issue (e.g., actions undertaken for the express purpose of degrading the software of a developer of software that competes with Microsoft Platform Software or software that runs on software that competes with Microsoft Platform Software) would be prohibited by Section III.F of the RPFJ and/or likely would expose Microsoft to statutory, tort, or other legal sanctions apart from the RPFJ.

423. Instead of including a provision similar to Section § 3.c of the IFJ or Section 5 of the Litigating States’ Proposal, the RPFJ restrictions and requirements ensure ease in third-party interoperability. Thus, the RPFJ requires Microsoft to disclose those APIs that its middleware products use to interoperate with the operating system. See RPFJ § III.D. This disclosure will make it harder for Microsoft to interfere with competing middleware. Further, to the extent that computer industry standards are implemented in communications protocols, Microsoft must license these protocols (see RPFJ § III.E), including any modifications or alterations to industry-standard protocols. When the industry standard is implemented between a Microsoft middleware product, such as its Java Virtual Machine, and the operating system, Microsoft must disclose that interface.

D. Agreements Limiting Competition

424. Section 3.h of the IFJ included a provision relating to agreements entered into by Microsoft that have the effect of limiting competition.³⁹⁶ The United States initially proposed this provision in the IFJ based on Findings of Fact, ¶¶ 80–132, which described five different incidents in which Microsoft attempted to use agreements to limit support for competing middleware: (1) Microsoft’s attempt to dissuade Netscape from developing a browser for Windows that could serve as an

independent applications platform; (2) Microsoft’s attempt to dissuade Intel from developing NSP (video) software for Windows 95; (3) Microsoft’s attempt to dissuade Apple from developing multimedia QuickTime playback capability for Windows; (4) Microsoft’s agreement with RealNetworks to have RealNetworks abandon the media playback business on the Windows desktop; and (5) Microsoft’s offer of incentives to IBM to abandon promotion of OS/2 and Lotus SmartSuite.

425. The primary goal of Section 3.h was to “prohibit naked bargains to not compete” in the platform space.³⁹⁷ The RPFJ seeks this same goal, but also expressly recognizes that under settled antitrust law, agreements that limit competition sometimes are properly ancillary to: (1) Pro-competitive joint development agreements; (2) discussions relating to the coordination of the development of complementary products; or (3) Microsoft contracting with third parties to develop technologies for use and distribution with its Windows operating system. Rather than using broad language that could be construed to prohibit all agreements that place limits on competition—and risk prohibiting even those agreements that have procompetitive justification—the United States therefore opted for a more targeted approach in the RPFJ. Sections III.F.2 and III.G of the RPFJ thus are designed to prevent Microsoft from entering into any contract relating to the Windows operating system that conditions consideration on an ISV not supporting software that competes with a Microsoft platform product, requiring any firm to promote exclusively a Microsoft Platform Software, or conditioning placement of an IAP or ICP on the Windows desktop on that firm refraining from supporting any product that competes with a Microsoft Middleware Product.³⁹⁸

XI. Other Proposed Remedies

A. Restrictions On Software Development Tools

426. At least two comments express concern that the RPFJ does not address Microsoft’s alleged market power with respect to its line of software development tools. One commentor apparently seeks to compel Microsoft to grant the commentor access to a

³⁹⁶ The Litigating States proposes a very-similar provision. Section 11 of the Litigating States’ Proposal provides: “Microsoft shall not offer, agree to provide, or provide any consideration to any actual or potential platform software competitor in exchange for such competitor’s agreeing to refrain or refraining in whole or in part from developing, licensing, promoting or distributing any Operating System Software Product or any Middleware produce competitive with any Windows Operating System Product or Microsoft Middleware Product.”

³⁹⁷ See Plaintiffs’ Reply Memorandum in Support of Proposed Final Judgment at 64 (May 17, 2000).

³⁹⁸ At least two comments express concern that the RPFJ does not contain language similar to that of Section 3.h of the IFJ. RealNetwork 30–31; SBC 98–99. For a complete discussion of how Sections III.F and III.G address this concern, see Sections V and VI, above.

³⁹² SIIA 8, 64.

³⁹³ Palm 14.

³⁹⁴ IFJ § 3.c.

³⁹⁵ SIIA 64–65; SBC 45–46.

Microsoft partnership program that would more easily allow the commentor to incorporate development tools for its alternate platform with Microsoft's Visual Studio development environment. The comment alleges that Microsoft could apply discriminatory criteria, denying alternate platform vendors posing a potential threat to Microsoft's monopoly the ability to integrate their platform development tools with Microsoft's Visual Studio development suite, while allowing other vendors who do not pose a threat to have that access. According to the comment, without a software development environment common to the one used for the dominant Microsoft platform, ISVs and others would be much less likely to write software for alternate platforms, a circumstance that would help preserve Microsoft's applications barrier to entry.³⁹⁹

427. The second comment alleges that Microsoft's license restrictions require ISVs that write software applications that take advantage of the "redistributable components" found in Microsoft's Visual Studio development suite to use such "redistributable" code only on applications written for Microsoft operating system products. This comment argues that this restriction prohibits, as a practical matter, the porting of such applications to other platforms, thereby increasing the applications barrier to entry protecting Microsoft's operating system monopoly. This comment seeks elimination of this license restriction from Microsoft's Visual Studio license.⁴⁰⁰

428. The relief sought by these commentors would go well beyond the scope of this case. The evidence that related to Microsoft's misuse of development tools involved specific deceptive practices regarding Microsoft's own development tools for the Java platform. Microsoft in essence failed adequately to disclose that its version of Java development tools contained various Windows-specific features that made it difficult to use or port Java programs written with Microsoft tools to other Java virtual machines or operating systems. See *Microsoft*, 253 F.3d at 76–77. There is nothing in either the allegations made in these comments or in the trial record to suggest that Microsoft's refusal to allow any competing platform vendor to integrate its development tools with Microsoft's Visual Studio development suite, or its license restrictions that prohibit ISVs from porting applications

containing Microsoft redistributable code to other platforms, somehow will deceive ISVs into developing applications that run only on a Microsoft platform.

429. Further, the remedy suggested by these comments could have the effect of retarding innovation, to the detriment of consumers. Requiring Microsoft affirmatively to support allowing competing platform vendors to use Microsoft's Visual Studio development suite to host competing development tools or create applications for non-Microsoft platforms using Microsoft-developed redistributable code may create a significant disincentive for Microsoft to continue to invest heavily in further development of its tools suites or redistributable code, because that investment would redound at least in part to the benefit of Microsoft's competitors. Moreover, software tool developers would lose their incentive to innovate if they were permitted simply to free-ride on Microsoft. That result would not benefit either ISVs or, ultimately, their customers.

B. Java Must-Carry

430. In *New York*, the Litigating States propose to require Microsoft to include a free copy of Sun Microsystems' Java technology with all copies of its Windows Operating System Products and Internet Browser for a period of ten (10) years. See *Litigating States' Proposal* § 13. Several comments echo this type of "must-carry" proposal.⁴⁰¹ The commentors correctly note that the Court of Appeals upheld Microsoft's liability under Section 2 of the Sherman Act for exclusionary conduct aimed at extinguishing the "middleware threat" posed by Java and other middleware. See *Microsoft*, 253 F.3d at 75–77. The comments suggest that requiring Microsoft to distribute Non-Microsoft Middleware such as Java would not only deny Microsoft the fruits of its violation, but also would begin to erode the applications barrier to entry.

431. The United States considered a "must-carry" provision but rejected it for at least two reasons: (1) it is not the proper role of the government to bless one competitor over others, or one potential middleware platform over others, nor is the government in the best position to do so; and (2) mandatory distribution of a particular product likely would lead to a decrease in innovation and improvement in that product because its developer will have no incentive to make it better. The United States thus believes that the promotion of consumer choice and the

product innovation that comes along with that choice, i.e., the promotion of competition and not specific competitors, is the goal of the antitrust laws and this antitrust remedy, while mandatory distribution of a particular product is the antithesis of this goal. Unlike the "must-carry" provision proposed by the Litigating States, the affirmative requirements imposed on Microsoft and the prohibitions against anticompetitive conduct contained in the RPFJ, and the subsequent freedom this structure promotes among ISVs, IHVs, IAPs, ICPs, and OEMs, will give all middleware technologies, including but not limited to Java, an equal opportunity to succeed in the market.

C. Porting Microsoft Office

432. Several comments suggest that Microsoft should be required to port or continue to port its Office Suite of software applications to competing operating systems, including but not limited to the Macintosh OS, as a means to erode the applications barrier to entry.⁴⁰² The Litigating States also have advanced this proposal,⁴⁰³ but the proposal is unwarranted.

433. First, the United States did not allege that Microsoft monopolized or attempted to monopolize a software market in which Office competes, or that Microsoft engaged in anticompetitive conduct intended to encourage the use of Office rather than rival software applications that compete with Office.⁴⁰⁴ Second, the imposition of such a porting requirement is substantially outside the scope of the underlying case.⁴⁰⁵ Any remedy must be tailored to the violations found. See *Microsoft*, 253 F.3d at 104–07. The only claim sustained by the Court of Appeals was that Microsoft illegally maintained its PC operating system monopoly by taking specific acts that impeded middleware products that had the potential to erode the applications barrier to entry. The Court of Appeals did not find that Microsoft's unlawful actions created the barrier to entry. The United States crafted the RPFJ to restore the competitive conditions in the market that were impeded by Microsoft's actions, allowing

⁴⁰² CCC 13–17; SIIA 49–51; ProComp 30; ProComp, Arrow 20–21; PFF 30–31; SBC 135; Hargraves 9; CCIA 38; CFA 11; Ltan 71–72.

⁴⁰³ *Litigating States' Proposal* § 14, see also *Litigating States*, Ex. A 14–15.

⁴⁰⁴ Indeed, the plaintiff States originally alleged that Microsoft engaged in unlawful monopolization, the violation of Section 2, with respect to Microsoft Office. However, the States dropped this claim prior to the trial.

⁴⁰⁵ CompTIA 19 (porting Office would interfere with natural market forces); ACT 24 (porting Office requirement beyond the scope of the case).

³⁹⁹ Palm 11–12.

⁴⁰⁰ Kegel 9–10.

⁴⁰¹ SIIA 49; Nader/Love 6.

consumers, software developers, OEMs, and others to make decisions based on the competitive merit of their options. In this way, the market will determine whether particular products will erode the applications barrier to entry. The commentors' and Litigating States' proposal, however, goes far beyond the violations found by imposing on the market a porting requirement for Office that substitutes for competition on the merits and preordains the market outcome.

D. Licensing of Predecessor Versions of Windows

434. A few commentors propose that the United States adopt the Litigating States' remedy proposal requiring Microsoft to continue to license and support immediately prior versions of the Windows Operating System Product.⁴⁰⁶ Others object to this proposal, arguing that it would impose unnecessary costs on Microsoft that would be passed on to consumers, that it would fragment the Windows standard, and reduce incentives for Microsoft to innovate.⁴⁰⁷ The Litigating States' Proposal mandates support and licensing of predecessor versions for five years after release of a major Windows Operating System Product on the same terms and conditions as previously offered. In addition, Microsoft must license and support Windows 98SE for three years after entry of the Final Judgment.

435. The Litigating States cite the District Court's findings on discriminatory and restrictive licensing as support for this provision. The provision purports to cure these practices by permitting customization of Windows (including earlier versions) to incorporate Microsoft or competitive middleware. Commentors assert that requiring licensing of predecessor versions would provide a lower-priced operating system alternative;⁴⁰⁸ offer a version of Windows that has less Microsoft middleware and greater reliance on industry standards;⁴⁰⁹ and provide greater incentives for Microsoft to innovate, because it would have to offer a substantially better operating system in order to sell new releases.⁴¹⁰ Commentors also argue that requiring Microsoft to license predecessor versions would permit customization of Windows (including earlier versions) to

incorporate Microsoft or competitive middleware.

436. The United States believes that the RPFJ adequately addresses the restrictive and discriminatory licensing practices engaged in by Microsoft and found unlawful by the Court of Appeals. Thus, under the RPFJ, OEMs and end users are free to replace Microsoft middleware, choose between competing middleware, and, with minimal limitations, configure the desktop.⁴¹¹ OEMs also are able to make decisions about distributing and supporting non-Microsoft software products without fear of reprisal.⁴¹² A provision mandating the licensing of predecessor versions of Windows is therefore unnecessary and would do little or nothing to enhance these goals.

E. Industry Standards

437. Several commentors express concern that the RPFJ imposes no requirement on Microsoft to support industry standards for interoperability.⁴¹³ By industry standards, the commentors generally mean industry-wide technical specifications for communication between pieces of software. Such standards often are approved and supervised by international standards-setting organizations (e.g., the World Wide Web Consortium (W3C), which oversees HTML, the language used to create Web pages). In addition to these *de jure* standards, some specifications for interaction remain under the control of the firms that invent them, but obtain sufficiently wide usage to be considered standards in a less formal sense. An example of this less official category of standards is Sun's Java programming language.

438. Several commentors propose provisions that would constrain Microsoft's behavior with respect to industry standards. Generally, these commentors argue the importance of prohibiting Microsoft from corrupting or "polluting" open standards by extending or altering them with proprietary code to cause them to interoperate better, or solely, with Microsoft software than with rival software.⁴¹⁴ The commentors correctly

point out that the Court of Appeals found that Microsoft undermined the threat posed by Sun's Java middleware by deceiving ISVs into believing that software written with Microsoft's Java developer tools would run on platforms other than Windows (Microsoft, 253 F.3d at 75-77), and they argue that Microsoft continues to adopt but subvert public standards by inserting proprietary elements into the implementation of the Kerberos standard that is built into Microsoft products.

439. One commentor proposes that Microsoft be enjoined from modifying, altering, sub-setting, or super-setting any industry-standard communications interface or security protocol in any way that is not approved by an international industry standards-setting body.⁴¹⁵ The United States believes this proposal is likely to be ineffective at promoting interoperability and unlikely to benefit consumers. It would not prevent Microsoft from inserting proprietary elements into industry standards that are designed to allow such extensions (for instance, the Kerberos security standard).⁴¹⁶ Nor would it constrain in any way Microsoft's actions with respect to industry standards like Java that are not under the supervision of an international standards body. It would simply deter Microsoft from introducing potentially beneficial extensions to industry standards, since Microsoft would have to work through the approval process at a standards body before it could introduce its innovation.

440. The Litigating States propose a range of provisions to encourage Microsoft to adhere to industry standards.⁴¹⁷ Litigating States Provision 16.a ("Compliance with Standards") would require Microsoft to comply with any standard that has been approved by or submitted to "any organization or group that sets standards," if Microsoft publicly claims that it is compliant with the standard. If Microsoft extends or modifies that standard, it must continue also to implement the standard in its unextended or unmodified version, until either Microsoft disclaims that it implements the standard or the standard goes out of force at the industry body. Microsoft may not require third parties to use or adopt Microsoft's version of the standard and must support the nonproprietary industry version in its operating systems. The United States considered a provision substantially similar to Litigating States Provision

⁴⁰⁶ PFF 30; SBC 143; CCIA, Stiglitz & Furman 40-41.

⁴⁰⁷ ACT 29; CompTIA 16.

⁴⁰⁸ PFF 30; SBC 143.

⁴⁰⁹ SBC 143.

⁴¹⁰ CCIA, Stiglitz & Furman 40-41.

⁴¹¹ See discussion of RPFJ § III.C at Section IV(D), above.

⁴¹² See discussion of Section III.A (Section IV(B), above); see also Sections III.D. and VI.U, which require Microsoft to provide actual and potential competitors with full access to the same APIs and related information as Microsoft middleware has to interoperate with the current, and future Windows operating systems, offering the potential of a seamless fit and greater possibility for incorporation of competing middleware.

⁴¹³ SIIA 61; Novell 5; Sun 23-24.

⁴¹⁴ AAI 25; Novell 25; SBC 146; ProComp 35, 74.

⁴¹⁵ SIIA 61-62.

⁴¹⁶ SIIA 61-62 (Kerberos); Johnson 5 (Kerberos).

⁴¹⁷ Litigating States' Proposal § 16; ProComp 35 (referring to Litigating States' Proposal).

16.a for the RPFJ, but ultimately decided it was likely to be both unwieldy and ineffective.⁴¹⁸

441. This type of standards requirement likely would prove unwieldy because of the complexity of the institutions, technologies, and behavior being regulated here. Which among the multitude of existing standards-setting bodies, or bodies that might be established after, and possibly because of, this decree, would be considered legitimate under Provision 16.a? (What if Microsoft sponsors a new standards body, for instance?) Is it even technically possible or desirable, in all covered circumstances, for Microsoft to meet the requirements of the provision by supporting the industry standard of a technology at the same time it supports its own extended version?

442. The Litigating States' provision also is likely to be ineffective. It substantially regulates Microsoft's speech rather than its actions. If Microsoft publicly claims to be supporting its own implementation of a standard (e.g., "Microsoft Technology A") and does not publicly claim to be supporting the standard itself (e.g., "Technology A"), it would be in full compliance with the provision and yet would not have any obligation to adhere to the "Technology A" standard. It is difficult to see a provision that operates in this manner as imposing a competitively meaningful constraint. Moreover, to the extent that the provision regulates actions, it appears to be internally contradictory. It requires Microsoft, as a condition of being permitted to introduce a proprietary version of the standard, to implement the industry version until either Microsoft disclaims support for it or until the standard is rescinded by the governing body. But it also explicitly requires Microsoft's operating systems to continue to support the industry standard, apparently without time limit, as a condition of being permitted to introduce Microsoft's own proprietary version.

443. Litigating States' Provision 16.b ("Compliance with De Facto Standards") modifies Provision 16.a to permit Microsoft, upon notification and consent of the States' enforcement authorities, to meet its compliance obligations by implementing a variant of the standard "to the extent that industry custom and practice recognizes compliance with the Standard to include variations from the formal definition." The need for this provision highlights the unwieldiness of Provision 16.a: what is truly "standard" in the

industry is not necessarily what a standards body formally has adopted. Further, and fatally for those who justify the Litigating States' Provision 16 as a response to Microsoft's illegal Java deception, no part of that section actually would have prohibited Microsoft from pursuing its illegal acts.⁴¹⁹ Throughout most of its history, Sun's Java has neither been a technical standard approved by, submitted to, or under consideration by a standard-setting body (the criterion for protection under Provision 16.a) nor a "variation" from such a standard (the criterion under Provision 16.b), but rather a widely-used proprietary technology under the control of its owner, Sun.

F. Protection for Large End Users

444. A few commentators lament the lack of special protection in the RPFJ for large end user purchasers of Microsoft products.⁴²⁰ These commentators express several concerns regarding large corporations, universities, or federal, state, or local government purchasers: (1) Microsoft may retaliate against end users purchasing competing middleware;⁴²¹ (2) Microsoft continues to charge license fees to these purchasers for all machines capable of running a Microsoft operating system (a "per processor fee"), thereby removing incentives to purchase competing operating systems;⁴²² (3) Microsoft imposes other coercive licenses directed at end users;⁴²³ and (4) Microsoft, without some restraint, can undo all of the RPFJ provisions applying to OEMs upon the first license renewal with an end user.⁴²⁴

445. The commentators' proposed relief is outside the scope of the underlying case. The United States did not allege, or prove, that Microsoft engaged in anticompetitive conduct involving its large end user customers. Although the United States proved that Microsoft illegally maintained its PC operating system monopoly through actions directed at eliminating the middleware threat, it presented no evidence—and the District Court made no finding—that purchasers large and sophisticated enough to deal directly with Microsoft were in need of special protection.

446. Nevertheless, certain provisions of the RPFJ do apply to end users. Pursuant to Section III.H.1–2, end users are able (1) to configure the desktop to enable or remove access to each

Microsoft Middleware Product as described, and (2) to designate a Non-Microsoft Middleware Product to be invoked in place of a Microsoft Middleware Product as described. And, pursuant to Section III.H.3, Microsoft cannot alter those configurations without permission from the end user.

G. Non-Retaliation for Participation in Litigation

447. At least one comment⁴²⁵ has advocated inclusion of the Litigating States' proposal specifically to prohibit retaliation by Microsoft against those who participated in litigation in either of the now de-consolidated actions.⁴²⁶ Such a provision is unnecessary because the Court retains ample authority, regardless of whether such a provision is included in the RPFJ, to sanction such conduct if and when it arises.

448. Thus, should retaliation of the sort described by the comment arise, the United States may petition the Court to exercise its continuing jurisdiction to issue "further orders as may be necessary or appropriate to carry out or construe this Final Judgment . . . to modify . . . any of its provisions, to enforce compliance, and to punish violations thereof." RPFJ § VII. Under both its inherent powers and Section VII of the RPFJ, the Court could take whatever action is necessary to prevent, halt, and remedy any such retaliation against participants in this litigation. Further, depending on the facts of any such retaliation, Microsoft also could face criminal liability under a number of statutes. *See, e.g.*, 18 U.S.C. 1503 ("whoever . . . corruptly or by threats or force, or by any threatening letter or communication, influences, obstructs, or impedes, or endeavors to influence, obstruct, or impede the due administration of justice . . ."); 18 U.S.C. 1512 (witness tampering, generally). A specific anti-retaliation provision of the sort proposed here is therefore unnecessary and unwarranted.

XII. Miscellaneous Comments

A. Microsoft's ".Net" Initiative

449. Some comments⁴²⁷ argue that the RPFJ fails effectively to constrain Microsoft's diverse set of announced and emerging web services initiatives, grouped generally under the ".Net" trademark.⁴²⁸ The comments claim that Microsoft, having vanquished the nascent cross-platform distributed

⁴¹⁹ Litigating States, Ex. A 15.

⁴²⁰ CCIA 59 n.12; Kegel 27–28; KDE 13; Novell 26–29; CFA 90.

⁴²¹ KDE 13.

⁴²² Kegel 27–28.

⁴²³ Novell 26–29.

⁴²⁴ CCIA 59 n.12.

⁴²⁵ SBC 99.

⁴²⁶ Litigating States' Proposal § 9.

⁴²⁷ SIIA 41–44; CFA 55–65; Palm 7–8; Catavault 3–11; KDE 9–10.

⁴²⁸ *See generally* [http://www.microsoft.com/net/]; Huwalt 3.

⁴¹⁸ CIS at 62.

computing threat posed by the Java architecture, is now implementing its own closed system that will require Microsoft operating system products on both the server side of the network and on the client side (i.e., Windows Operating System Products). Under such a scenario, argue the commentators, neither server nor client software competitors of Microsoft will be able to interoperate with the .Net technologies. The suggested remedies for this situation, according to the comments, range from mandatory transparency of all Microsoft APIs, Communications Interfaces, and other technical information, regardless of whether the disclosures touch on either Microsoft's desktop operating system monopoly or middleware, to mandatory porting of the basic .Net architecture (the ".Net Framework") to several alternate server and client platforms. These criticisms are not well taken.

450. First, whether .Net is, in fact, likely to have an anticompetitive effect, or what its competitive significance might be in general, is not yet clear. The very concept of "web services" is still evolving as new ways to use networking and the Internet are discovered. Many parts of .Net, and even some of the detailed plans for .Net, have not yet been released, and therefore cannot fully be evaluated. Similarly, announced (but not yet released) alternate web services frameworks, such as the multi-vendor "Liberty Alliance"⁴²⁹ founded by Sun Microsystems, are not fully developed and do not have actual products in the market. It would be difficult, if not impossible, to draw conclusions about the competitive impact of such pre-nascent initiatives that have sufficient reliability to warrant additional remedies or restrictions.

451. Second, the remedies proposed by the commentators, including mandatory transparency of Microsoft technical information, regardless to whether such disclosures relate to middleware or Microsoft's operating system, reach beyond the scope of the case as sustained by the Court of Appeals. Any remedy must focus on addressing the specific conduct by Microsoft to impede the nascent middleware threat to its operating system.

452. Third, to the extent .Net might implicate middleware or Microsoft's platform monopoly as developed in this case, it can, of course, fully be evaluated within the context of the RPFJ and this case. Thus, availability of

Communications Protocols as provided for in Section III.E of the RPFJ provides a continuing obligation for Microsoft to make available, through licensing on reasonable and non-discriminatory terms, the Communications Protocols utilized by the .Net Framework to the extent these Communications Protocols are used by a Microsoft server operating system product to interoperate with the Windows Operating System Product. See discussion at Section III(B)(1)(d)–(2)(e), above. The practical effect of this provision is that, if Microsoft puts client/server interfaces for the .Net framework in its monopoly Windows Operating System Product, these interfaces will be available for use by third parties. Indeed, the United States understands that various Microsoft technologies, including the Active Directory services model, the Kerberos security model, and the Common Language Runtime analog to Java virtual machines, are core components of the .Net Framework that the comments complain about and are already covered by the RPFJ. See CIS at 37–39.

B. Course of Conduct

453. A commentator criticizes the United States for taking the position that the Court of Appeals failed to uphold Microsoft's course of conduct as an independent violation of Sherman Act § 2.⁴³⁰ Yet, it is difficult to see how the Court of Appeals could have made its position any clearer: the District Court did not point to any series of acts, each of which harms competition only slightly but the cumulative effect of which is significant enough to form an independent basis for liability. The "course of conduct" section of the District Court's opinion contains, with one exception, only broad, summarizing conclusions. See, e.g., Conclusions of Law, at 44 ("Microsoft placed an oppressive thumb on the scale of competitive fortune. . . ."). The only specific acts to which the court refers are Microsoft's expenditures in promoting its browser, see id. ("Microsoft has expended wealth and foresworn opportunities to realize more. . . ."), which we have explained are not in themselves unlawful. Because the District Court identifies no other specific acts as a basis for "course of conduct" liability, we reverse its conclusion that Microsoft's course of conduct separately violates § 2 of the Sherman Act.

Microsoft, 253 F.3d at 78.

454. The comment disagrees that the net effect of the Court of Appeals's substantial narrowing of the findings of liability, including its rejection of the District Court's "course of conduct" finding, was to curtail the available remedies. Again, the Court of Appeals

made clear that "[w]hile we do not undertake to dictate to the District Court the precise form that relief should take on remand, we note again that it should be tailored to fit the wrong creating the occasion for the remedy." Id. at 107; see also id. ("we have drastically altered the scope of Microsoft's liability, and it is for the District Court in the first instance to determine the propriety of a specific remedy for the limited ground of liability which we have upheld"). In light of the Court of Appeals' decision, the wrong creating the occasion for remedy—the limited ground of liability upheld—is Microsoft's specific practices, and not any alleged course of conduct undertaken to protect the operating system monopoly.

C. Restoring Java/Netscape Threats

455. Several commentators⁴³¹ suggest that the RPFJ does nothing to restore Netscape Navigator and Java as competitive threats to Microsoft. This criticism ignores what the RPFJ does do: it restores the ability of middleware, including browsers like Navigator and other middleware like Java, to threaten the applications barrier to entry protecting Microsoft's operating system monopoly. The RPFJ not only enjoins Microsoft from continuing the anticompetitive conduct that it directed against Netscape and Java but also, as detailed elsewhere, imposes affirmative obligations on Microsoft that will give middleware providers the opportunity to develop as threats to Microsoft's operating system monopoly. The United States believes that this restoration of the opportunity for middleware of all types, present and future—and not limited to Web browsers and Java—to erode Microsoft's operating system monopoly is the appropriate goal for a remedy in this case.

456. As an initial matter, some comments presuppose that, had Microsoft not engaged in its unlawful conduct, both Netscape and Java would have succeeded in eroding Microsoft's operating system monopoly. In fact, however, even the District Court concluded that "there is insufficient evidence to find that, absent Microsoft's actions, Navigator and Java already would have ignited genuine competition" in the PC operating system market. *Findings of Fact*, ¶ 411; see also id., ¶ 69 (threat posed by Netscape was only a "potential" threat); id., ¶ 77 (Netscape and Java had "a long way to go before they might imperil the

⁴²⁹ See generally <http://www.sun.com/software/sunone/liberty/>.

⁴³⁰ CCIA 39–41.

⁴³¹ ProComp 26–29; ProComp, Arrow ¶¶ 4, 32–34; AOL 45; Elhauge 4, 10; SIIA 44–51; Litan 58–59; Henderson 4, 10; Litigating States, Ex. A 13–14; CCIA 10, 35–36, 42–44; Gifford 8; Pantin 37.

applications barrier to entry"). And similarly, the Court of Appeals did not adopt the view that Microsoft "would have lost its position in the OS market but for its anticompetitive behavior." *Microsoft*, 253 F.3d at 107. Thus, the emphasis that these comments place on the restoration of Java and Netscape as "threats" is misplaced.

457. The United States believes that the relief contained in the RPFJ, which applies to a broad range of middleware functionality and not just to Web browsers and Java, achieves the overriding goal that these comments also desire: the restoration of competitive conditions so that consumers have choices and collectively can determine competitors' respective fates. The relief will allow for Navigator, Java, and other current middleware products to fulfill whatever capability they have as threats to Microsoft's operating system monopoly and for other new and as-of-yet unanticipated forms of middleware to evolve as potential threats to Microsoft's monopoly.

D. Microsoft's Responses to the Litigating States' RFAs

1. Meeting of the Minds

458. Two commentators say that Microsoft's responses to Requests for Admission (RFAs) in New York show that the United States and Microsoft failed to reach a meeting of the minds on the essential terms of the RPFJ.⁴³² Because these commentators mischaracterize Microsoft's responses, however, they mistakenly see disagreement where agreement exists.

459. The Litigating States in *New York* propounded 51 RFAs, pursuant to Fed. R. Civ. P. 36(a), some of which sought Microsoft's interpretation of the terms of the RPFJ and cited or quoted (and on occasion mis-quoted) the CIS.⁴³³ In response, Microsoft objected to these and other RFAs on the basis that they call for a legal conclusion. The mere fact that Microsoft asserted legal objections to this discovery carries no significance in this case, because it does not constitute evidence of anything at all about the meeting of the minds of the parties to the settlement.

460. In response to a limited number of RFAs, however, Microsoft did deny that it shares the opinion of the United States as set forth in the CIS.⁴³⁴ But none of the selected portions of the CIS quoted addresses an interpretation of the terms of the RPFJ. Rather, the cited

portions of the CIS contain expressions of the United States' views regarding the competitive significance of the RPFJ: "the key to the proper remedy in this case" (RFA No. 2); that OEMs are a crucial distribution channel (RFA No. 3); that it is critical that OEMs are free to distribute and promote non-Microsoft middleware (RFA No. 4); that Windows license royalties and terms are complex and easy for Microsoft to use to affect OEMs' behavior (RFA No. 10), and that the competitive significance of middleware is highly dependent on certain factors (RFA No. 32). Microsoft's disagreement with the United States' opinion in these matters has no bearing on the parties' interpretation of essential terms of the RPFJ.

2. Objections to Language in the CIS As "Vague and Ambiguous"

461. In response to other RFAs, Microsoft identifies certain terms (all used by the United States in the CIS) as "vague and ambiguous" and objects to the RFAs on that basis.⁴³⁵ Microsoft also identifies as "vague and ambiguous" a sentence in the RFA referring to Section III.J.1.a (RFA No. 45 (quoting terms from CIS at 39 (discussing RPFJ Section III.J.1.a))).

462. In response to concerns raised by commentators regarding the interpretation of Section III.E, the United States and Microsoft have agreed to the modification of the language of Section III.E described in Section VII(B) above. For a discussion of the terms of Section III.J, see Section VII(D) above.

E. "Open Source" Community

463. Commentors raise a variety of concerns about how the RPFJ may affect the "open source" community. Generally, "open source" software is distinguished from traditional, proprietary software by who writes it, how (or whether) they are compensated, and the terms under which it is licensed to users and other developers. Open source software often is written by collections of individuals not affiliated within the framework of a firm, who may or may not be compensated for their work, and generally is distributed under licenses that grant greater rights to create and distribute derivative works than is typical of licenses for traditional, proprietary software.⁴³⁶ The Linux operating system, for example, is open source software.

464. Several commentors express concern that Microsoft somehow may claim that an open source developer, or

a network of open source developers, or a marketer of open source software, should not be considered to meet Section VI.I's definition of an "ISV" and so should not receive the benefits and protections given to ISVs by the RPFJ.⁴³⁷ The United States believes this concern is groundless. See the discussion in Section III(A), above.

465. A number of commentors are concerned that Microsoft will deny disclosure of APIs and Documentation (as required by Section III.D), or licensing of Communications Protocols (as required by Section III.E), to open source developers on the grounds that the developers do not meet the "reasonable business need" or "authenticity and viability of [] business" criteria of Section III.J.2.⁴³⁸ The United States believes that the requirements in Section III.J.2 are no broader than is necessary to prevent misuse or misappropriation of intellectual property. See the discussion at Section VII(D), above.

466. One commentator in the open source community contends that the RPFJ fails to restore competitive conditions because the RPFJ does not prohibit Microsoft from bringing infringement suits to protect its extensive patent portfolio. The commentator recommends requiring Microsoft to license all of its intellectual property that would otherwise potentially be infringed by products that threaten Microsoft's operating system monopoly, including competing operating systems, middleware, or other software and hardware.⁴³⁹ The United States believes that preventing Microsoft from protecting its intellectual property is unwarranted and inappropriate. Section III.I requires Microsoft to license to OEMs, ISVs, IAPs, and others "any intellectual property rights" necessary for those entities to exercise any of their options or alternatives under the RPFJ. But allowing rivals otherwise to expropriate Microsoft's intellectual property in order to compete with Microsoft would deter Microsoft from investing in innovation and simultaneously deter rival developers from inventing different, new, potentially better technologies to build into their own products. Nothing in this "solution" would benefit consumers.

467. In a similar but less extreme vein, another commentator suggests that the RPFJ should require Microsoft to list which software patents protect

⁴³² Sun 7; Litigating States, Ex. C at 1.

⁴³³ See, e.g., Litigating States, Ex. C at RFAs 2, 5, 10, 12-13, 23, 28-35, 39-45.

⁴³⁴ RFAs 2-4, 10, 32.

⁴³⁵ Litigating States, Ex. C at RFAs 34, 39, 40, 41, 42, 43, 45.

⁴³⁶ Red Hat 3-4.

⁴³⁷ Red Hat 24; AAI 37-38; CCIA 77-82; Waldman 5.

⁴³⁸ Red Hat 28-29; Henderson 7-8; Alexander 3-4; Carroll 2-3; Harris 9; Moglen 3, 5; Waldman 6; Litan 52; Pantin 24-25; AAI 23; Waldman 6.

⁴³⁹ Red Hat 7-21.

Windows APIs, so that vendors of other operating systems can avoid infringing Microsoft's patents accidentally and reassure users that those operating systems are not infringing.⁴⁴⁰ While avoiding infringement is a laudable goal, it is not the purpose of the RPFJ to reduce the legal and technical efforts necessary for competitors to build products that they may lawfully market.

468. Several commentators complain that the RPFJ does not eliminate license terms that prohibit open source and other developers from finding ways to make Windows applications run on non-Windows operating systems. The issues these commentators raise appear to concern both terms in the licenses for Microsoft Office and terms in the licenses for Windows APIs and tools.⁴⁴¹ The Litigating States' Provision 6.b addresses the same point; it would prohibit agreements that "restrict Microsoft redistributable code from use with non-Microsoft Platform Software." Such provisions are far outside the scope of this case, and in any event are unlikely to benefit consumers. If Microsoft could not prevent people from expropriating and modifying its applications or middleware products—that is, its "redistributable code"—to turn them into complements to non-Microsoft operating systems, Microsoft would have a significantly reduced incentive to invest in developing and marketing attractive applications and middleware for Windows users.

469. One comment contends that Microsoft should be prohibited from retaliating against an OEM that ships computers loaded with only a non-Microsoft operating system, rather than (as in Section III.A.2) prohibited only from retaliating against an OEM that ships a computer with Microsoft and non-Microsoft operating systems or one that ships a computer that will "dual-boot" with more than one operating system.⁴⁴² Neither the District Court nor the Court of Appeals held Microsoft liable because it prevented OEMs from producing PCs with non-Microsoft operating systems; thus, there is no basis for redressing such conduct. The absence of such a provision, however, is not problematic. If the OEM ships no machines with Windows, then presumably it ships no machines with Windows applications, either; thus, Microsoft would have few ways to

"retaliate" against that OEM for its decision not to ship Windows.

F. "Reasonableness" Standard

470. A handful of comments express concerns about the use of a "reasonableness" standard in various provisions of the RPFJ.⁴⁴³ The commentators assert that use of a reasonableness standard for measuring certain of Microsoft's conduct offers little practical guidance, and injects ambiguity into the decree, rendering it virtually unenforceable.⁴⁴⁴ Commentors also assert that the adoption of a reasonableness standard turns the RPFJ into nothing more than an admonition to Microsoft to comply with the law.⁴⁴⁵

471. Contrary to these comments' assertions, measuring a defendant's conduct against a reasonableness standard does not render the RPFJ impermissibly vague. Inclusion of the term "reasonable" is common in antitrust decrees. *See, e.g., United States v. Enova Corp.*, 107 F. Supp.2d 10, 21, 27 (D.D.C. 2000) (defendant required to use "reasonable best efforts" to obtain approvals and "all reasonable efforts" to maintain assets in a decree entered by the Court); *United States v. 3D Sys. Corp.*, 66 FR 49200-01 (D.D.C. 2001) (defendant to provide "reasonable access to personnel," "reasonable efforts" by trustee to sell assets); *United States v. Premdor, Inc.*, 66 FR 45326-01 (D.D.C. 2001) (defendant to use "reasonable efforts" to maintain assets, provide "reasonable levels of transitional support," provide "reasonable access" to personnel, trustee to receive "reasonable compensation"); *United States v. Electronic Payment Servs., Inc.*, 1994-2 Trade Cas. (CCH) ¶ 70,796, 1994 WL 730003 at *4 (D. Del. 1994) (third-party processor is qualified if it meets "reasonable and nondiscriminatory technical, financial and operating criteria"; defendant may charge "reasonable set-up fees"); *United States v. Pilkington PLC*, 1994-2 Trade Cas. (CCH) ¶ 70,842 1994, WL 750645 at *4 (D. Ariz. 1994) (permitting charges of "commercially reasonable and non-discriminatory Fees for the use or

sublicensing of Float Technology . . .").⁴⁴⁶

472. Certain commentators urge that the RPFJ reject the reasonableness standard and, instead, adopt bright-line prohibitions against Microsoft engaging in various activities.⁴⁴⁷ Such absolute prohibitions might benefit Microsoft's rivals, but they also would reduce choice and thus not be in the interest of competition and consumers overall.⁴⁴⁸ Moreover, bright-line rules tend to require elaborate definitions that can render an agreement unduly complex. The inclusion of the reasonableness standard represents a recognition of the necessity for terms to be sufficiently flexible to allow for a multitude of future possibilities without requiring excess verbiage.⁴⁴⁹

473. Commentors are also incorrect in their insistence that including a reasonableness standard simply engrafts the rule of reason into the RPFJ,⁴⁵⁰ turning it into an instruction to Microsoft to comply with the law—effectively to "go forth and sin no more." In fact, the RPFJ goes beyond eliminating illegal practices and preventing recurrence of the same or similar practices in the future. The RPFJ also takes affirmative steps to restore the competitive threat that middleware posed prior to Microsoft's unlawful undertakings. So, for example, Microsoft is required to disclose and license its proprietary technology—although the Court of Appeals did not sustain any allegation that a failure to do so constituted monopoly maintenance.

⁴⁴⁶ Thus, for example, the defendant in *United States v. First Multiple Listing Service, Inc.*, 1998 WL 417, at *1-2 (N.D. Ga. 1984), was enjoined from refusing to provide services to any person who agrees to pay "reasonable set-up costs," a "reasonable security deposit," and "reasonable and non-discriminatory fees . . . reflecting reasonable expenses . . . provid[ing] for a reasonable minimum annual fee . . . [and] reflecting a reasonable approximation of the cost[s]." The final judgment there further provided that "[n]othing in this final judgment shall prohibit Defendant from (i) imposing delivery or service charges . . . reflecting reasonable approximations of actual costs, including reasonable deposits for keys or books" *Id.* at *2.

⁴⁴⁷ *See, e.g., Litan 47-49; CCIA 41-42.*

⁴⁴⁸ *See, e.g., Response to Comments on Sections III.B.2, III.F.2, III.G.2.*

⁴⁴⁹ An order need not list the components of a term which is understood by common parlance, particularly when considering the persons to whom the order is directed. *United States v. PATCO*, 678 F.2d 1, 3 (1st Cir. 1982), citing *Village of Hoffman Estates v. Flipside*, 455 U.S. 489, 495 n.7 (1982) ("[t]he rationale is evident: to sustain such a challenge, the complainant must prove that the enactment is vague 'not in the sense that it requires a person to conform his conduct to an imprecise but comprehensible normative standard, but rather in the sense that no standard of conduct is specified at all'" (quoting *Coates v. City of Cincinnati*, 402 U.S. 611, 614 (1971)).

⁴⁵⁰ *Litan 47-49.*

⁴⁴⁰ Kegel 8-9.

⁴⁴¹ Kegel 11; Koppe 1; Tilwalli 1; Kasten 5; Carroll 3; Johnson 2.

⁴⁴² Kegel 9; CompTIA 5 (pro-settlement); Pantin 5-6.

⁴⁴³ *See CCIA 41-42; AOL 1, Klain 8-9; Litan 47-49; WLF 6; Waldman 4; ProComp 74-77; Sun 36-37.* The RPFJ measures Microsoft's conduct against this standard in, for example, Section III.B.2 ("reasonable volume discounts"), Section III.C.5 ("reasonable technical specifications"), Section III.E ("reasonable and non-discriminatory terms"), Section III.F.2 ("limitations reasonably necessary to and of reasonable scope and duration"), and Section III.G ("reasonable period of time").

⁴⁴⁴ *CCIA 41-42; ProComp 74-77; Litan 49; AOL, Klain 8-9.*

⁴⁴⁵ *AOL 1; Litan 47.*

Similarly, the RPFJ ensures access to, and use of, Microsoft's proprietary server-related protocols, even though the word "server" does not appear in the complaint and appears only in passing in the *Findings of Fact*. An instruction simply to obey the law would have taken the form of a decree saying only that Microsoft is enjoined "from future violations of the antitrust laws," in stark contrast to the detailed and specific prohibitions in the RPFJ.

474. Finally, commentators suggest that the inclusion of a reasonableness standard will require a court to interpret the RPFJ, with an attendant delay in enforcement. That a decree may require interpretation is not and cannot be a basis for rejection; otherwise, no decree would remain.

G. Computers for Schools

475. Many comments refer to or discuss the proposed settlement in the private, class actions against Microsoft, whereby Microsoft would donate \$1 billion worth of computer hardware and software to needy schools. *See In re Microsoft Corp. Antitrust Litig.*, 2002 WL 99709 (D. Md. Jan. 11, 2002) (proposed settlement in MDL No. 1332).

476. There is no relationship between the settlement of the United States' antitrust lawsuit against Microsoft and the settlement of the private, class action against the company. Because these comments relate to the settlement of an entirely different proceeding, in which the United States played no role, we do not believe these comments can be appropriately construed as comments on the RPFJ and therefore do not respond to them.

477. To the extent that comments mean that the RPFJ is deficient because it does not require Microsoft to make charitable donations, that cannot be a legal basis for rejecting a consent decree. Requiring charitable donations is not a proper remedy in a government civil antitrust case.

Respectfully submitted,
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February 27, 2002.

Appendix A

Comments Cited in the Response

1. Allen Akin ("Akin")—MTC-00002904
2. Mark Alexander ("Alexander")—MTC-00002572
3. America Online/Time Warner ("AOL")—MTC-00030615
4. The American Antitrust Institute ("AAI")—MTC-0030600
5. Declaration of Kenneth J. Arrow, submitted as Attachment to ProComp ("ProComp, Arrow")—MTC-00030608
6. Association for Competitive Technology ("ACT")—MTC-00027806
7. Joseph L. Bast ("Bast")—MTC-00013362
7. John Becker ("Becker")—MTC-00031674
8. Jim Bode ("Bode")—MTC-00003974
9. Kris Brinkerhoff ("Brinkerhoff")—MTC-00013542
9. Matthew M. Burke ("Burke")—MTC-00024360
10. John A. Carroll ("Carroll")—MTC-00008557
11. Catavault—MTC-00033650
12. Center for the Moral Defense of Capitalism ("CMDC")—MTC-00028833
13. Robert Cheetham ("Cheetham")—MTC-00004982
14. Jerry Clabaugh ("Clabaugh")—MTC-00004870
15. Tony Clapes ("Clapes")—MTC-00004159
16. Computer & Communications Industry Association ("CCIA")—MTC-00030610
17. Computing Technology Industry Association ("CompTIA")—MTC-00028726
18. Consumer Federation of America ("CFA")—MTC-00028565
19. Consumers for Computing Choice and Open Platform Working Group ("CCC")—MTC-00033613
20. Tim Daly ("Daly")—MTC-00000307
21. Jerry Davis ("Davis")—MTC-00004860
22. David Demland ("Demland")—MTC-00007735
23. Sean Drew ("Drew")—MTC-00014368
24. Nicholas S. Economides ("Economides")—MTC-00022465
25. Einer Elhauge ("Elhauge")—MTC-00027209
26. Scott Francis ("Francis")—MTC-00021847
27. Sean Gallagher ("Gallagher")—MTC-00012695
28. John Giannandrea ("Giannandrea")—MTC-00030193
29. Tom Giebel ("Giebel")—MTC-00018241
30. Jonathan Gifford ("Gifford")—MTC-00028546
31. David Godshall ("Godshall")—MTC-00002260
32. Eberhard Hafermalz ("Hafermalz")—MTC-00009260
33. Wayne Hammett ("Hammett")—MTC-00002009
34. Derek Harkess ("Harkess")—MTC-00022874
35. Norman Harman ("Harman")—MTC-00022721
36. Jeffrey E. Harris ("Harris")—MTC-00027387
37. Rebecca Henderson ("Henderson")—MTC-00030602
38. Jim Herrmann ("Herrmann")—MTC-00010686
39. Phillip Hofmeister ("Hofmeister")—MTC-00004548
40. Art Holland ("Holland")—MTC-00000643
41. Joe Huwaldt ("Huwaldt")—MTC-00004162
42. Paul Johnson ("Johnson")—MTC-00012543
43. KDE League, Inc. ("KDE")—MTC-00028788
44. Dan Kegel ("Kegel")—MTC-00028571
45. Ronald A. Klain, Benjamin G. Bradshaw, Jessica Davidson Miller, *A Detailed Critique of the Proposed Final Judgment in U.S. v. Microsoft*, submitted as Attachment B to AOL (AOL, Klain)—MTC-00030615
46. The Honorable Herb Kohl, U.S. Senator ("Sen. Kohl")—MTC-00030603
47. Brian Koppe ("Koppe")—MTC-00018682
48. Robert Levy ("Levy")—MTC-00004804
49. Scott Lewis ("Lewis")—MTC-00026511
50. Robert E. Litan, Roger D. Noll, and William D. Nordhaus ("Litan et al.")—MTC-00013366
51. Litigating States—MTC-00030607
52. Chris M. Lloyd ("Lloyd")—MTC-00011255
53. Mike Lococo ("Lococo")—MTC-00004717
54. Kevin Lowe ("Lowe")—MTC-00017163
55. Daniel Maddux ("Maddux")—MTC-00021587
56. Frank Mathewson and Ralph A. Winter, *Microsoft's Tying Strategies to Maintain Monopoly Power in its Operating System*, submitted as Attachment A to AOL ("AOL, Mathewson & Winter")—MTC-00030615
57. John McBride ("McBride")—MTC-00004731
58. Garrett McWilliams ("McWilliams")—MTC-00019950
59. Andrig T. Miller ("Miller")—MTC-00003096
60. David Mitchell ("Mitchell")—MTC-00017643
61. Eben Moglen ("Moglen")—MTC-00027626
62. David Morrissey ("Morrissey")—MTC-00004525
63. Ralph Nader and James Love ("Nader/Love")—MTC-00028313
64. NetAction and Computer Professionals for Social Responsibility ("NetAction")—MTC-00030604
65. The New York Times ("NYT")—MTC-00029783
66. Novell, Inc. ("Novell")—MTC-00029523
67. Palm, Inc. ("Palm")—MTC-0030613
68. Ramon G. Pantin ("Pantin")—MTC-00029685
69. Theresa Peterson ("Peterson")—MTC-00019410
70. Larry Poindexter ("Poindexter")—MTC-00000493
71. R.D. Porcher ("Porcher")—MTC-00015938
72. Vince Pratt ("Pratt")—MTC-00004691
73. The Progress & Freedom Foundation ("PFF")—MTC-00030606
74. Project to Promote Competition & Innovation in the Digital Age ("ProComp")—MTC-00030608
75. RealNetworks, Inc. ("RealNetworks")—MTC-00029305

76. Red Hat, Inc. ("Red Hat")—MTC—00030616
77. Ray Reid ("Reid")—MTC—00022393
78. Relpromax Antitrust, Inc. ("Relpromax")—MTC—00030631
79. Declaration of Edward Roeder, submitted as Attachment to CCIA ("CCIA, Roeder")—MTC—00030610
80. P.J. Rovero ("Rovero")—MTC—00002180
81. SBC Communications, Inc. ("SBC")—MTC—00029411
82. Robert L. Scala ("Scala")—MTC—00016177
83. Joel Schneider ("Schneider")—MTC—00022882
84. Bion Schulken ("Schulken")—MTC—00002254
85. Bob Schulze ("Schulze")—MTC—00018164
86. David Skinn ("Skinn")—MTC—00031409
87. Software and Information Industry Association ("SIIA")—MTC—00030614
88. Sony Corporation ("Sony")—MTC—00030605
89. Robert Spotswood ("Spotswood")—MTC—00000604
90. Declaration of Joseph E. Stiglitz and Jason Furman, submitted as Attachment to CCIA ("CCIA, Stiglitz & Furman")—MTC—00030610
91. Sun Microsystems, Inc. ("Sun")—MTC—00030609
92. The Telecommunications Research and Action Center, National Black Chamber of Commerce, and National Native Americans Chamber of Commerce ("TRAC")—MTC—00028893
93. Stuart Thiel ("Thiel")—MTC—00012095
94. Mason Thomas ("Thomas")—MTC—00030468
95. Nikkil Tilwalli ("Tilwalli")—MTC—00016984
96. Robert Timlin ("Timlin")—MTC—00011156
97. The Honorable John V. Tunney, Former U.S. Senator ("Sen. Tunney")—MTC—00032065
98. Nicholas Turk ("Turk")—MTC—00016312
99. U.S. Senate—MTC—00033734
100. Lee Wagstaff ("Wagstaff")—MTC—00014376
101. Steven Waldman ("Waldman")—MTC—00025808
102. Michael Wang ("Wang")—MTC—00003256
103. Washington Legal Foundation ("WLF")—MTC—00030601
104. Robert Weiler ("Weiler")—MTC—00017967
105. Tim Williams ("Williams")—MTC—00000491
106. Chris Young ("Young")—MTC—00014037
107. Anthony W. Youngman ("Youngman")—MTC—00010202

Stipulation and Second Revised Proposed Final Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant; Stipulation.

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002; Tunney Act Hearing
Plaintiff United States of America ("United States"), the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin (collectively, the "Settling States") and Defendant Microsoft Corporation ("Microsoft"), by and through their respective attorneys, having agreed to the entry of this Stipulation, it is hereby stipulated and agreed that:

1. A Final Judgment in the form attached hereto ("second revised proposed Final Judgment") may be filed and entered by the Court in this action and as to the Settling States only in *State of New York, et al. v. Microsoft* (Civil Action No. 98–1233(CKK)), upon the motion of any party or upon the Court's own motion, at any time after compliance with the requirements of the Antitrust Procedures and Penalties Act, 15 U.S.C. 16, and without further notice to any party or other proceedings, provided that the United States has not withdrawn its consent, which it may do at any time before the entry of the second revised proposed Final Judgment by serving notice thereof on Microsoft and by filing that notice with the Court.

2. Microsoft's prior obligations to comply with the revised proposed Final Judgment, submitted to the Court on November 6, 2001, shall continue uninterrupted under this Stipulation and the second revised proposed Final Judgment (except as modified by the second revised proposed Final Judgment) as if the second revised proposed Final Judgment was in full force and effect. Unless otherwise provided in the second revised proposed Final Judgment, Microsoft shall immediately begin complying with the second revised proposed Final Judgment as if it was in full force and effect. Where the second revised proposed Final Judgment provides that the timing of Microsoft's obligations are calculated from the date of submission to the Court of the second revised proposed Final Judgment, the time shall be calculated from November 6, 2001, the date of submission to the Court of the revised proposed Final Judgment. Subject to the foregoing, Microsoft agrees to be bound by the provisions of the second revised proposed Final Judgment pending its entry by the Court. If the United States withdraws its consent, or if (a) the second revised proposed Final Judgment is not entered pursuant to the terms of the Stipulation, (b) the time has expired for all appeals of any Court ruling declining to enter

the second revised proposed Final Judgment, and (c) the Court has not otherwise ordered continued compliance with the terms and provisions of the second revised proposed Final Judgment, then all of the parties shall be released from all further obligations under this Stipulation, and the making of this Stipulation shall be without prejudice to any party in this or any other proceeding.

3. Once the requirements for compliance with 15 U.S.C. 16, as set forth in the Stipulation filed by the parties on November 6, 2001, have been satisfied, the United States will file with the Court a certificate of compliance and a Motion for Entry of Second Revised Proposed Final Judgment, unless it withdraws its consent to entry of the second revised proposed Final Judgment pursuant to paragraph 2, above. At any time thereafter, and at the conclusion of any further proceedings ordered by the Court pursuant to 15 U.S.C. 16(f), the Court may then enter the second revised proposed Final Judgment, provided that the Court determines that entry of the second revised proposed Final Judgment will serve the public interest.

Dated this 27th day of February, 2002.

For Plaintiff the United States of America:

Deborah P. Majoras,

Deputy Assistant Attorney General, Antitrust Division, United States Department of Justice, 901 Pennsylvania Avenue, NW., Washington, DC 20530, (202) 514–2401.

For Plaintiffs the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin:

Jay L. Himes,

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For Defendant Microsoft Corporation:

Charles F. Rule,

Fried, Frank, Harris, Shriver & Jacobson, 1001 Pennsylvania Avenue, NW., Suite 800, Washington, DC 20004, (202) 639–7300.

Second Revised Proposed Final Judgment

WHEREAS, plaintiffs United States of America ("United States") and the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin and defendant Microsoft Corporation ("Microsoft"), by their respective attorneys, have consented to the entry of this Final Judgment;

And whereas, this Final Judgment does not constitute any admission by any party regarding any issue of fact or law;

And whereas, Microsoft agrees to be bound by the provisions of this Final

Judgment pending its approval by the Court;

Now Therefore, upon remand from the United States Court of Appeals for the District of Columbia Circuit, and upon the consent of the aforementioned parties, it is hereby ordered, adjudged, and decreed:

I. Jurisdiction

This Court has jurisdiction of the subject matter of this action and of the person of Microsoft.

II. Applicability

This Final Judgment applies to Microsoft and to each of its officers, directors, agents, employees, subsidiaries, successors and assigns; and to all other persons in active concert or participation with any of them who shall have received actual notice of this Final Judgment by personal service or otherwise.

III. Prohibited Conduct

A. Microsoft shall not retaliate against an OEM by altering Microsoft's commercial relations with that OEM, or by withholding newly introduced forms of non-monetary Consideration (including but not limited to new versions of existing forms of non-monetary Consideration) from that OEM, because it is known to Microsoft that the OEM is or is contemplating:

1. developing, distributing, promoting, using, selling, or licensing any software that competes with Microsoft Platform Software or any product or service that distributes or promotes any Non-Microsoft Middleware;
2. shipping a Personal Computer that (a) includes both a Windows Operating System Product and a non-Microsoft Operating System, or (b) will boot with more than one Operating System; or
3. exercising any of the options or alternatives provided for under this Final Judgment.

Nothing in this provision shall prohibit Microsoft from enforcing any provision of any license with any OEM or any intellectual property right that is not inconsistent with this Final Judgment. Microsoft shall not terminate a Covered OEM's license for a Windows Operating System Product without having first given the Covered OEM written notice of the reasons for the proposed termination and not less than thirty days' opportunity to cure. Notwithstanding the foregoing, Microsoft shall have no obligation to provide such a termination notice and opportunity to cure to any Covered OEM that has received two or more such

notices during the term of its Windows Operating System Product license.

Nothing in this provision shall prohibit Microsoft from providing Consideration to any OEM with respect to any Microsoft product or service where that Consideration is commensurate with the absolute level or amount of that OEM's development, distribution, promotion, or licensing of that Microsoft product or service.

B. Microsoft's provision of Windows Operating System Products to Covered OEMs shall be pursuant to uniform license agreements with uniform terms and conditions.

Without limiting the foregoing, Microsoft shall charge each Covered OEM the applicable royalty for Windows Operating System Products as set forth on a schedule, to be established by Microsoft and published on a Web site accessible to the Plaintiffs and all Covered OEMs, that provides for uniform royalties for Windows Operating System Products, except that:

1. the schedule may specify different royalties for different language versions;
2. the schedule may specify reasonable volume discounts based upon the actual volume of licenses of any Windows Operating System Product or any group of such products; and
3. the schedule may include market development allowances, programs, or other discounts in connection with Windows Operating System Products, provided that:
 - a. such discounts are offered and available uniformly to all Covered OEMs, except that Microsoft may establish one uniform discount schedule for the ten largest Covered OEMs and a second uniform discount schedule for the eleventh through twentieth largest Covered OEMs, where the size of the OEM is measured by volume of licenses;
 - b. such discounts are based on objective, verifiable criteria that shall be applied and enforced on a uniform basis for all Covered OEMs; and
 - c. such discounts or their award shall not be based on or impose any criterion or requirement that is otherwise inconsistent with any portion of this Final Judgment.

C. Microsoft shall not restrict by agreement any OEM licensee from exercising any of the following options or alternatives:

1. Installing, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware or any product or service (including but not limited to IAP products or services) that distributes, uses, promotes, or supports any Non-Microsoft Middleware, on the desktop or Start menu, or anywhere else in a Windows Operating System Product

where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict an OEM from displaying icons, shortcuts and menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products.

2. Distributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape so long as such shortcuts do not impair the functionality of the user interface.

3. Launching automatically, at the conclusion of the initial boot sequence or subsequent boot sequences, or upon connections to or disconnections from the Internet, any Non-Microsoft Middleware if a Microsoft Middleware Product that provides similar functionality would otherwise be launched automatically at that time, provided that any such Non-Microsoft Middleware displays on the desktop no user interface or a user interface of similar size and shape to the user interface displayed by the corresponding Microsoft Middleware Product.

4. Offering users the option of launching other Operating Systems from the Basic Input/Output System or a non-Microsoft boot-loader or similar program that launches prior to the start of the Windows Operating System Product.

5. Presenting in the initial boot sequence its own IAP offer provided that the OEM complies with reasonable technical specifications established by Microsoft, including a requirement that the end user be returned to the initial boot sequence upon the conclusion of any such offer.

6. Exercising any of the options provided in Section III.H of this Final Judgment.

D. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. For purposes of this Section III.D, the term APIs means the interfaces, including any associated

callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product. In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner.

E. Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of inter operating or communicating with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, or communicate, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product.

F. 1. Microsoft shall not retaliate against any ISV or IHV because of that ISV's or IHV's:

a. developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, or

b. exercising any of the options or alternatives provided for under this Final Judgment.

2. Microsoft shall not enter into any agreement relating to a Windows Operating System Product that conditions the grant of any Consideration on an ISV's refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, except that Microsoft may enter into agreements that place limitations on an ISV's development, use, distribution or promotion of any such software if those limitations are reasonably necessary to and of reasonable scope and duration in relation to a bona fide contractual obligation of the ISV to use, distribute or promote any Microsoft software or to

develop software for, or in conjunction with, Microsoft.

3. Nothing in this section shall prohibit Microsoft from enforcing any provision of any agreement with any ISV or IHV, or any intellectual property right, that is not inconsistent with this Final Judgment.

G. Microsoft shall not enter into any agreement with:

1. any IAP, ICP, ISV, IHV or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software, except that Microsoft may enter into agreements in which such an entity agrees to distribute, promote, use or support Microsoft Platform Software in a fixed percentage whenever Microsoft in good faith obtains a representation that it is commercially practicable for the entity to provide equal or greater distribution, promotion, use or support for software that competes with Microsoft Platform Software, or

2. any IAP or ICP that grants placement on the desktop or elsewhere in any Windows Operating System Product to that IAP or ICP on the condition that the IAP or ICP refrain from distributing, promoting or using any software that competes with Microsoft Middleware.

Nothing in this section shall prohibit Microsoft from entering into (a) any bona fide joint venture or (b) any joint development or joint services arrangement with any ISV, IHV, IAP, ICP, or OEM for a new product, technology or service, or any material value-add to an existing product, technology or service, in which both Microsoft and the ISV, IHV, IAP, ICP, or OEM contribute significant developer or other resources, that prohibits such entity from competing with the object of the joint venture or other arrangement for a reasonable period of time.

This Section does not apply to any agreements in which Microsoft licenses intellectual property in from a third party.

H. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall:

1. Allow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product or Non-Microsoft Middleware Product by (a) displaying or removing icons, shortcuts, or menu entries on the desktop or Start menu, or anywhere else

in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict the display of icons, shortcuts, or menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products; and (b) enabling or disabling automatic invocations pursuant to Section III.C.3 of this Final Judgment that are used to launch Non-Microsoft Middleware Products or Microsoft Middleware Products. The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access (as described in this subsection III.H.1) and altering default invocations (as described in the following subsection III.H.2) with regard to each such Microsoft Middleware Product or Non-Microsoft Middleware Product and may offer the end-user a separate and unbiased choice of enabling or removing access and altering default configurations as to all Microsoft Middleware Products as a group or all Non-Microsoft Middleware Products as a group.

2. Allow end users (via an unbiased mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft's option, require confirmation from the end user in an unbiased manner) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) in any case where the Windows Operating System Product would otherwise launch the Microsoft Middleware Product in a separate Top-Level Window and display either (i) all of the user interface elements or (ii) the Trademark of the Microsoft Middleware Product.

Notwithstanding the foregoing Section III.H.2, the Windows Operating System Product may invoke a Microsoft Middleware Product in any instance in which:

(a) that Microsoft Middleware Product would be invoked solely for use in interoperating with a server maintained by Microsoft (outside the context of general Web browsing), or

(b) that designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement (e.g., a requirement to be able to host a particular ActiveX control) that is

necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product, provided that the technical reasons are described in a reasonably prompt manner to any ISV that requests them.

3. Ensure that a Windows Operating System Product does not (a) automatically alter an OEM's configuration of icons, shortcuts or menu entries installed or displayed by the OEM pursuant to Section III.C of this Final Judgment without first seeking confirmation from the user and (b) seek such confirmation from the end user for an automatic (as opposed to user-initiated) alteration of the OEM's configuration until 14 days after the initial boot up of a new Personal Computer. Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware. Microsoft shall not alter the manner in which a Windows Operating System Product automatically alters an OEM's configuration of icons, shortcuts or menu entries other than in a new version of a Windows Operating System Product.

Microsoft's obligations under this Section III.H as to any new Windows Operating System Product shall be determined based on the Microsoft Middleware Products which exist seven months prior to the last beta test version (i.e., the one immediately preceding the first release candidate) of that Windows Operating System Product.

I. Microsoft shall offer to license to ISVs, IHVs, IAPs, ICPs, and OEMs any intellectual property rights owned or licensable by Microsoft that are required to exercise any of the options or alternatives expressly provided to them under this Final Judgment, provided that

1. all terms, including royalties or other payment of monetary consideration, are reasonable and non-discriminatory;

2. the scope of any such license (and the intellectual property rights licensed thereunder) need be no broader than is necessary to ensure that an ISV, IHV, IAP, ICP or OEM is able to exercise the options or alternatives expressly provided under this Final Judgment (e.g., an ISV's, IHV's, IAP's, ICP's and OEM's option to promote Non-Microsoft Middleware shall not confer any rights to any Microsoft intellectual property rights infringed by that Non-Microsoft Middleware);

3. an ISV's, IHV's, IAP's, ICP's, or OEM's rights may be conditioned on its not assigning, transferring or

sublicensing its rights under any license granted under this provision; and

4. the terms of any license granted under this section are in all respects consistent with the express terms of this Final Judgment.

Beyond the express terms of any license granted by Microsoft pursuant to this section, this Final Judgment does not, directly or by implication, estoppel or otherwise, confer any rights, licenses, covenants or immunities with regard to any Microsoft intellectual property to anyone.

J. No provision of this Final Judgment shall:

1. Require Microsoft to document, disclose or license to third parties: (a) portions of APIs or Documentation or portions or layers of Communications Protocols the disclosure of which would compromise the security of a particular installation or group of installations of anti-piracy, anti-virus, software licensing, digital rights management, encryption or authentication systems, including without limitation, keys, authorization tokens or enforcement criteria; or (b) any API, interface or other information related to any Microsoft product if lawfully directed not to do so by a governmental agency of competent jurisdiction.

2. Prevent Microsoft from conditioning any license of any API, Documentation or Communications Protocol related to anti-piracy systems, anti-virus technologies, license enforcement mechanisms, authentication/authorization security, or third party intellectual property protection mechanisms of any Microsoft product to any person or entity on the requirement that the licensee: (a) Has no history of software counterfeiting or piracy or willful violation of intellectual property rights, (b) has a reasonable business need for the API, Documentation or Communications Protocol for a planned or shipping product, (c) meets reasonable, objective standards established by Microsoft for certifying the authenticity and viability of its business, (d) agrees to submit, at its own expense, any computer program using such APIs, Documentation or Communication Protocols to third-party verification, approved by Microsoft, to test for and ensure verification and compliance with Microsoft specifications for use of the API or interface, which specifications shall be related to proper operation and integrity of the systems and mechanisms identified in this paragraph.

IV. Compliance and Enforcement Procedures

A. Enforcement Authority

1. The Plaintiffs shall have exclusive responsibility for enforcing this Final Judgment. Without in any way limiting the sovereign enforcement authority of each of the plaintiff States, the plaintiff States shall form a committee to coordinate their enforcement of this Final Judgment. A plaintiff State shall take no action to enforce this Final Judgment without first consulting with the United States and with the plaintiff States' enforcement committee.

2. To determine and enforce compliance with this Final Judgment, duly authorized representatives of the United States and the plaintiff States, on reasonable notice to Microsoft and subject to any lawful privilege, shall be permitted the following:

a. Access during normal office hours to inspect any and all source code, books, ledgers, accounts, correspondence, memoranda and other documents and records in the possession, custody, or control of Microsoft, which may have counsel present, regarding any matters contained in this Final Judgment.

b. Subject to the reasonable convenience of Microsoft and without restraint or interference from it, to interview, informally or on the record, officers, employees, or agents of Microsoft, who may have counsel present, regarding any matters contained in this Final Judgment.

c. Upon written request of the United States or a duly designated representative of a plaintiff State, on reasonable notice given to Microsoft, Microsoft shall submit such written reports under oath as requested regarding any matters contained in this Final Judgment.

Individual plaintiff States will consult with the plaintiff States' enforcement committee to minimize the duplication and burden of the exercise of the foregoing powers, where practicable.

3. The Plaintiffs shall not disclose any information or documents obtained from Microsoft under this Final Judgment except for the purpose of securing compliance with this Final Judgment, in a legal proceeding to which one or more of the Plaintiffs is a party, or as otherwise required by law; provided that the relevant Plaintiff(s) must provide ten days' advance notice to Microsoft before disclosing in any legal proceeding (other than a grand jury proceeding) to which Microsoft is not a party any information or documents provided by Microsoft pursuant to this Final Judgment which Microsoft has

identified in writing as material as to which a claim of protection may be asserted under Rule 26(c)(7) of the Federal Rules of Civil Procedure.

4. The Plaintiffs shall have the authority to seek such orders as are necessary from the Court to enforce this Final Judgment, provided, however, that the Plaintiffs shall afford Microsoft a reasonable opportunity to cure alleged violations of Sections III.C, III.D, III.E and III.H, provided further that any action by Microsoft to cure any such violation shall not be a defense to enforcement with respect to any knowing, willful or systematic violations.

B. Appointment of a Technical Committee

1. Within 30 days of entry of this Final Judgment, the parties shall create and recommend to the Court for its appointment a three-person Technical Committee ("TC") to assist in enforcement of and compliance with this Final Judgment.

2. The TC members shall be experts in software design and programming. No TC member shall have a conflict of interest that could prevent him or her from performing his or her duties under this Final Judgment in a fair and unbiased manner. Without limitation to the foregoing, no TC member (absent the agreement of both parties):

a. shall have been employed in any capacity by Microsoft or any competitor to Microsoft within the past year, nor shall she or he be so employed during his or her term on the TC;

b. shall have been retained as a consulting or testifying expert by any person in this action or in any other action adverse to or on behalf of Microsoft; or

c. shall perform any other work for Microsoft or any competitor of Microsoft for two years after the expiration of the term of his or her service on the TC.

3. Within 7 days of entry of this Final Judgment, the Plaintiffs as a group and Microsoft shall each select one member of the TC, and those two members shall then select the third member. The selection and approval process shall proceed as follows.

a. As soon as practicable after submission of this Final Judgment to the Court, the Plaintiffs as a group and Microsoft shall each identify to the other the individual it proposes to select as its designee to the TC. The Plaintiffs and Microsoft shall not object to each other's selection on any ground other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten

business days of the receipt of notification of selection.

b. The Plaintiffs shall apply to the Court for appointment of the persons selected by the Plaintiffs and Microsoft pursuant to Section IV.B.3.a above. Any objections to the eligibility of a selected person that the parties have failed to resolve between themselves shall be decided by the Court based solely on the requirements stated in Section IV.B.2 above.

c. As soon as practical after their appointment by the Court, the two members of the TC selected by the Plaintiffs and Microsoft (the "Standing Committee Members") shall identify to the Plaintiffs and Microsoft the person that they in turn propose to select as the third member of the TC. The Plaintiffs and Microsoft shall not object to this selection on any grounds other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten business days of the receipt of notification of the selection and shall be served on the other party as well as on the Standing Committee Members.

d. The Plaintiffs shall apply to the Court for appointment of the person selected by the Standing Committee Members. If the Standing Committee Members cannot agree on a third member of the TC, the third member shall be appointed by the Court. Any objection by Microsoft or the Plaintiffs to the eligibility of the person selected by the Standing Committee Members which the parties have failed to resolve among themselves shall also be decided by the Court based on the requirements stated in Section IV.B.2 above.

4. Each TC member shall serve for an initial term of 30 months. At the end of a TC member's initial 30-month term, the party that originally selected him or her may, in its sole discretion, either request re-appointment by the Court to a second 30-month term or replace the TC member in the same manner as provided for in Section IV.B.3.a above. In the case of the third member of the TC, that member shall be re-appointed or replaced in the manner provided in Section IV.B.3.c above.

5. If the United States determines that a member of the TC has failed to act diligently and consistently with the purposes of this Final Judgment, or if a member of the TC resigns, or for any other reason ceases to serve in his or her capacity as a member of the TC, the person or persons that originally selected the TC member shall select a replacement member in the same manner as provided for in Section IV.B.3.

6. Promptly after appointment of the TC by the Court, the United States shall enter into a Technical Committee services agreement ("TC Services Agreement") with each TC member that grants the rights, powers and authorities necessary to permit the TC to perform its duties under this Final Judgment. Microsoft shall indemnify each TC member and hold him or her harmless against any losses, claims, damages, liabilities or expenses arising out of, or in connection with, the performance of the TC's duties, except to the extent that such liabilities, losses, damages, claims, or expenses result from misfeasance, gross negligence, willful or wanton acts, or bad faith by the TC member. The TC Services Agreements shall include the following.

a. The TC members shall serve, without bond or other security, at the cost and expense of Microsoft on such terms and conditions as the Plaintiffs approve, including the payment of reasonable fees and expenses.

b. The TC Services Agreement shall provide that each member of the TC shall comply with the limitations provided for in Section IV.B.2 above.

7. Microsoft shall provide the TC with a permanent office, telephone, and other office support facilities at Microsoft's corporate campus in Redmond, Washington. Microsoft shall also, upon reasonable advance notice from the TC, provide the TC with reasonable access to available office space, telephone, and other office support facilities at any other Microsoft facility identified by the TC.

8. The TC shall have the following powers and duties:

a. The TC shall have the power and authority to monitor Microsoft's compliance with its obligations under this final judgment.

b. The TC may, on reasonable notice to Microsoft:

(i) interview, either informally or on the record, any Microsoft personnel, who may have counsel present; any such interview to be subject to the reasonable convenience of such personnel and without restraint or interference by Microsoft;

(ii) inspect and copy any document in the possession, custody or control of Microsoft personnel;

(iii) obtain reasonable access to any systems or equipment to which Microsoft personnel have access;

(iv) obtain access to, and inspect, any physical facility, building or other premises to which Microsoft personnel have access; and

(v) require Microsoft personnel to provide compilations of documents, data and other information, and to

submit reports to the TC containing such material, in such form as the TC may reasonably direct.

c. The TC shall have access to Microsoft's source code, subject to the terms of Microsoft's standard source code Confidentiality Agreement, as approved by the Plaintiffs and to be agreed to by the TC members pursuant to Section IV.B.9 below, and by any staff or consultants who may have access to the source code. The TC may study, interrogate and interact with the source code in order to perform its functions and duties, including the handling of complaints and other inquiries from non-parties.

d. The TC shall receive complaints from the Compliance Officer, third parties or the Plaintiffs and handle them in the manner specified in Section IV.D below.

e. The TC shall report in writing to the Plaintiffs every six months until expiration of this Final Judgment the actions it has undertaken in performing its duties pursuant to this Final Judgment, including the identification of each business practice reviewed and any recommendations made by the TC.

f. Regardless of when reports are due, when the TC has reason to believe that there may have been a failure by Microsoft to comply with any term of this Final Judgment, the TC shall immediately notify the Plaintiffs in writing setting forth the relevant details.

g. TC members may communicate with non-parties about how their complaints or inquiries might be resolved with Microsoft, so long as the confidentiality of information obtained from Microsoft is maintained.

h. The TC may hire at the cost and expense of Microsoft, with prior notice to Microsoft and subject to approval by the Plaintiffs, such staff or consultants (all of whom must meet the qualifications of Section IV.B.2) as are reasonably necessary for the TC to carry out its duties and responsibilities under this Final Judgment. The compensation of any person retained by the TC shall be based on reasonable and customary terms commensurate with the individual's experience and responsibilities.

i. The TC shall account for all reasonable expenses incurred, including agreed upon fees for the TC members' services, subject to the approval of the Plaintiffs. Microsoft may, on application to the Court, object to the reasonableness of any such fees or other expenses. On any such application: (a) the burden shall be on Microsoft to demonstrate unreasonableness; and (b) the TC member(s) shall be entitled to recover all costs incurred on such

application (including reasonable attorneys' fees and costs), regardless of the Court's disposition of such application, unless the Court shall expressly find that the TC's opposition to the application was without substantial justification.

9. Each TC member, and any consultants or staff hired by the TC, shall sign a confidentiality agreement prohibiting disclosure of any information obtained in the course of performing his or her duties as a member of the TC or as a person assisting the TC to anyone other than Microsoft, the Plaintiffs, or the Court. All information gathered by the TC in connection with this Final Judgment and any report and recommendations prepared by the TC shall be treated as Highly Confidential under the Protective Order in this case, and shall not be disclosed to any person other than Microsoft and the Plaintiffs except as allowed by the Protective Order entered in the Action or by further order of this Court.

10. No member of the TC shall make any public statements relating to the TC's activities.

C. Appointment of a Microsoft Internal Compliance Officer

1. Microsoft shall designate, within 30 days of entry of this Final Judgment, an internal Compliance Officer who shall be an employee of Microsoft with responsibility for administering Microsoft's antitrust compliance program and helping to ensure compliance with this Final Judgment.

2. The Compliance Officer shall supervise the review of Microsoft's activities to ensure that they comply with this Final Judgment. He or she may be assisted by other employees of Microsoft.

3. The Compliance Officer shall be responsible for performing the following activities:

a. within 30 days after entry of this Final Judgment, distributing a copy of the Final Judgment to all officers and directors of Microsoft;

b. promptly distributing a copy of this Final Judgment to any person who succeeds to a position described in Section IV.C.3.a above;

c. ensuring that those persons designated in Section IV.C.3.a above are annually briefed on the meaning and requirements of this Final Judgment and the U.S. antitrust laws and advising them that Microsoft's legal advisors are available to confer with them regarding any question concerning compliance with this Final Judgment or under the U.S. antitrust laws;

d. obtaining from each person designated in Section IV.C.3.a above an annual written certification that he or she: (i) has read and agrees to abide by the terms of this Final Judgment; and (ii) has been advised and understands that his or her failure to comply with this Final Judgment may result in a finding of contempt of court;

e. maintaining a record of all persons to whom a copy of this Final Judgment has been distributed and from whom the certification described in Section IV.C.3.d above has been obtained;

f. establishing and maintaining the website provided for in Section IV.D.3.b below.

g. receiving complaints from third parties, the TC and the Plaintiffs concerning Microsoft's compliance with this Final Judgment and following the appropriate procedures set forth in Section IV.D below; and

h. maintaining a record of all complaints received and action taken by Microsoft with respect to each such complaint.

D. Voluntary Dispute Resolution

1. Third parties may submit complaints concerning Microsoft's compliance with this Final Judgment to the Plaintiffs, the TC or the Compliance Officer.

2. In order to enhance the ability of the Plaintiffs to enforce compliance with this Final Judgment, and to advance the parties' joint interest and the public interest in prompt resolution of issues and disputes, the parties have agreed that the TC and the Compliance Officer shall have the following additional responsibilities.

3. Submissions to the Compliance Officer.

a. Third parties, the TC, or the Plaintiffs in their discretion may submit to the Compliance Officer any complaints concerning Microsoft's compliance with this Final Judgment. Without in any way limiting its authority to take any other action to enforce this Final Judgment, the Plaintiffs may submit complaints related to Sections III.C, III.D, III.E and III.H to the Compliance Officer whenever doing so would be consistent with the public interest.

b. To facilitate the communication of complaints and inquiries by third parties, the Compliance Officer shall place on Microsoft's Internet website, in a manner acceptable to the Plaintiffs, the procedures for submitting complaints. To encourage whenever possible the informal resolution of complaints and inquiries, the website shall provide a mechanism for

communicating complaints and inquiries to the Compliance Officer.

c. Microsoft shall have 30 days after receiving a complaint to attempt to resolve it or reject it, and will then promptly advise the TC of the nature of the complaint and its disposition.

4. Submissions to the TC.

a. The Compliance Officer, third parties or the Plaintiffs in their discretion may submit to the TC any complaints concerning Microsoft's compliance with this Final Judgment.

b. The TC shall investigate complaints received and will consult with the Plaintiffs regarding its investigation. At least once during its investigation, and more often when it may help resolve complaints informally, the TC shall meet with the Compliance Officer to allow Microsoft to respond to the substance of the complaint and to determine whether the complaint can be resolved without further proceedings.

c. If the TC concludes that a complaint is meritorious, it shall advise Microsoft and the Plaintiffs of its conclusion and its proposal for cure.

d. No work product, findings or recommendations by the TC may be admitted in any enforcement proceeding before the Court for any purpose, and no member of the TC shall testify by deposition, in court or before any other tribunal regarding any matter related to this Final Judgment.

e. The TC may preserve the anonymity of any third party complainant where it deems it appropriate to do so upon the request of the Plaintiffs or the third party, or in its discretion.

V. Termination

A. Unless this Court grants an extension, this Final Judgment will expire on the fifth anniversary of the date it is entered by the Court.

B. In any enforcement proceeding in which the Court has found that Microsoft has engaged in a pattern of willful and systematic violations, the Plaintiffs may apply to the Court for a one-time extension of this Final Judgment of up to two years, together with such other relief as the Court may deem appropriate.

VI. Definitions

A. "API" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D.

B. "Communications Protocol" means the set of rules for information exchange to accomplish predefined tasks between a Windows Operating System Product and a server operating system product connected via a network, including, but

not limited to, a local area network, a wide area network or the Internet. These rules govern the format, semantics, timing, sequencing, and error control of messages exchanged over a network.

C. "Consideration" means any monetary payment or the provision of preferential licensing terms; technical, marketing, and sales support; enabling programs; product information; information about future plans; developer support; hardware or software certification or approval; or permission to display trademarks, icons or logos.

D. "Covered OEMs" means the 20 OEMs with the highest worldwide volume of licenses of Windows Operating System Products reported to Microsoft in Microsoft's fiscal year preceding the effective date of the Final Judgment. The OEMs that fall within this definition of Covered OEMs shall be recomputed by Microsoft as soon as practicable after the close of each of Microsoft's fiscal years.

E. "Documentation" means all information regarding the identification and means of using APIs that a person of ordinary skill in the art requires to make effective use of those APIs. Such information shall be of the sort and to the level of specificity, precision and detail that Microsoft customarily provides for APIs it documents in the Microsoft Developer Network ("MSDN").

F. "IAP" means an Internet access provider that provides consumers with a connection to the Internet, with or without its own proprietary content.

G. "ICP" means an Internet content provider that provides content to users of the Internet by maintaining Web sites.

H. "IHV" means an independent hardware vendor that develops hardware to be included in or used with a Personal Computer running a Windows Operating System Product.

I. "ISV" means an entity other than Microsoft that is engaged in the development or marketing of software products.

J. "Microsoft Middleware" means software code that:

1. Microsoft distributes separately from a Windows Operating System Product to update that Windows Operating System Product;

2. is Trademarked or is marketed by Microsoft as a major version of any Microsoft Middleware Product defined in section VI.K.1; and

3. provides the same or substantially similar functionality as a Microsoft Middleware Product.

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.

Software code described as part of, and distributed separately to update, a Microsoft Middleware Product shall not be deemed Microsoft Middleware unless identified as a new major version of that Microsoft Middleware Product. A major version shall be identified by a whole number or by a number with just a single digit to the right of the decimal point.

K. "Microsoft Middleware Product" means:

1. the functionality provided by Internet Explorer, Microsoft's Java Virtual Machine, Windows Media Player, Windows Messenger, Outlook Express and their successors in a Windows Operating System Product, and

2. for any functionality that is first licensed, distributed or sold by Microsoft after the entry of this Final Judgment and that is part of any Windows Operating System Product:

a. Internet browsers, email client software, networked audio/video client software, instant messaging software or

b. functionality provided by Microsoft software that—

i. is, or in the year preceding the commercial release of any new Windows Operating System Product was, distributed separately by Microsoft (or by an entity acquired by Microsoft) from a Windows Operating System Product;

ii. is similar to the functionality provided by a Non-Microsoft Middleware Product; and

iii. is Trademarked.

Functionality that Microsoft describes or markets as being part of a Microsoft Middleware Product (such as a service pack, upgrade, or bug fix for Internet Explorer), or that is a version of a Microsoft Middleware Product (such as Internet Explorer 5.5), shall be considered to be part of that Microsoft Middleware Product.

L. "Microsoft Platform Software" means (i) a Windows Operating System Product and/or (ii) a Microsoft Middleware Product.

M. "Non-Microsoft Middleware" means a non-Microsoft software product running on a Windows Operating System Product that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System.

N. "Non-Microsoft Middleware Product" means a non-Microsoft software product running on a Windows

Operating System Product (i) that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System, and (ii) of which at least one million copies were distributed in the United States within the previous year.

O. "OEM" means an original equipment manufacturer of Personal Computers that is a licensee of a Windows Operating System Product.

P. "Operating System" means the software code that, *inter alia*, (i) controls the allocation and usage of hardware resources (such as the microprocessor and various peripheral devices) of a Personal Computer, (ii) provides a platform for developing applications by exposing functionality to ISVs through APIs, and (iii) supplies a user interface that enables users to access functionality of the operating system and in which they can run applications.

Q. "Personal Computer" means any computer configured so that its primary purpose is for use by one person at a time, that uses a video display and keyboard (whether or not that video display and keyboard is included) and that contains an Intel x86 compatible (or successor) microprocessor. Servers, television set top boxes, handheld computers, game consoles, telephones, pagers, and personal digital assistants are examples of products that are not Personal Computers within the meaning of this definition.

R. "Timely Manner" means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is made available via an MSDN subscription offering or of which 150,000 or more beta copies are distributed.

S. "Top-Level Window" means a window displayed by a Windows Operating System Product that (a) has its own window controls, such as move, resize, close, minimize, and maximize, (b) can contain sub-windows, and (c) contains user interface elements under the control of at least one independent process.

T. "Trademarked" means distributed in commerce and identified as distributed by a name other than Microsoft® or Windows® that Microsoft has claimed as a trademark or service mark by (i) marking the name with trademark notices, such as ® or TM, in connection with a product distributed in the United States; (ii) filing an application for trademark protection for

the name in the United States Patent and Trademark Office; or (iii) asserting the name as a trademark in the United States in a demand letter or lawsuit. Any product distributed under descriptive or generic terms or a name comprised of the Microsoft® or Windows® trademarks together with descriptive or generic terms shall not be Trademarked as that term is used in this Final Judgment. Microsoft hereby disclaims any trademark rights in such descriptive or generic terms apart from the Microsoft® or Windows® trademarks, and hereby abandons any such rights that it may acquire in the future.

U. "Windows Operating System Product" means the software code (as opposed to source code) distributed commercially by Microsoft for use with Personal Computers as Windows 2000 Professional, Windows XP Home, Windows XP Professional, and successors to the foregoing, including the Personal Computer versions of the products currently code named "Longhorn" and "Blackcomb" and their successors, including upgrades, bug fixes, service packs, etc. The software code that comprises a Windows Operating System Product shall be determined by Microsoft in its sole discretion.

VII. Further Elements

Jurisdiction is retained by this Court over this action and the parties thereto for the purpose of enabling either of the parties thereto to apply to this Court at any time for further orders and directions as may be necessary or appropriate to carry out or construe this Final Judgment, to modify or terminate any of its provisions, to enforce compliance, and to punish violations of its provisions.

VIII. Third Party Rights

Nothing in this Final Judgment is intended to confer upon any other persons any rights or remedies of any nature whatsoever hereunder or by reason of this Final Judgment.

United States Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment

In the United States District Court for the District of Columbia

United States of America, Plaintiff, v. Microsoft Corporation, Defendant;

United States' Memorandum Regarding Modifications Contained in Second Revised Proposed Final Judgment

[Civil Action No. 98–1232 (CKK)]

Next Court Deadline: March 6, 2002;

Tunney Act Hearing.

Plaintiff United States of America submits the following memorandum regarding modifications to the Revised Proposed Final Judgment ("RPFJ"). These modifications are reflected in the new, Second Revised Proposed Final Judgment ("SRPFJ"), which is being filed concurrently with this memorandum,¹ along with a new stipulation signed by representatives of the United States, the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin (collectively the "Settling States") and Microsoft Corporation ("Microsoft").²

Introduction

On November 6, 2001, the United States, the Settling States and Microsoft submitted the RPFJ to the Court. Pursuant to §§ 16(b) and (d) of the Tunney Act, 15 U.S.C. §§ 16(b)–(h), the United States received public comments submitted on the RPFJ between November 5, 2001, and January 28, 2002.³ The United States received over 30,000 comments during that period, which it has reviewed and considered as required by 15 U.S.C. § 16(d). Concurrently with this Memorandum, the United States is filing the Response of the United States to Public Comments on the Revised Proposed Final Judgment and a Memorandum in Support of Entry of the Proposed Final Judgment. The United States will also file the public comments themselves (on CD-ROM only).

Discussion

The Tunney Act contemplates that the United States should evaluate the public comments that it receives and, if appropriate, consider modifications of the proposed consent decree in response to the issues raised by those comments. See 15 U.S.C. 16(b) and (d).⁴ On a

¹ For the Court's convenience, the United States also submits a red-lined version of the SRPFJ, attached hereto as Exhibit A, which compares the SRPFJ to the RPFJ.

² The Settling States also agreed to the RPFJ. Following the submission of the RPFJ to the Court on November 6, 2001, the Court deconsolidated *United States v. Microsoft Corp.* from *New York, et al. v. Microsoft Corp.*, in which the Settling States, nine other states and the District of Columbia are parties.

³ The public comment period officially ran from November 28, 2001, the date that the RPFJ and the United States' Competitive Impact Statement ("CIS") were published in the *Federal Register*. 66 F.R. 59,452 (Nov. 28, 2001). Out of an abundance of caution, the United States also chose to accept and treat as Tunney Act comments various communications from members of the public commenting on the proposed settlement that were received by the DOJ beginning on November 5, 2001, the first business day following submission of the initial Proposed Final Judgment to the Court.

⁴ Of course, the United States retains the right to withdraw its consent to the proposed decree at any

number of past occasions, the United States has modified proposed consent decrees as a result of public comments.⁵ In response to the Court's Order dated January 30, 2002,⁶ the parties reported in their Joint Status Report ("JSR") filed February 7, 2002, that they were "considering whether, in response to the public comments, to submit to the Court proposed modifications to the RPFJ." JSR at 7.

I. In Response to Public Comments, the Parties Have Agreed on Certain Modifications to the Terms of the RPFJ

Having fully reviewed and considered all public comments it received regarding the RPFJ, the United States proposed several modifications to the RPFJ. Microsoft and the Settling States have agreed to the modifications that are reflected in the SRPFJ. While the United States believes that the RPFJ as originally filed with the Court effectively remedied the violations sustained by the Court of Appeals and would be in the public interest, it believes that the modifications contained in the SRPFJ effectively respond to specific concerns raised in the public comments and that entry of the SRPFJ is in the public interest.

Each modification clarifies the language of the RPFJ in provisions about which public commentators have indicated concerns regarding the precise meaning of the language. Each modification is an outgrowth of specific concerns raised in the public comments and does not fundamentally change the RPFJ. With one exception,⁷ these modifications refine the language in the RPFJ, and are intended to clarify the parties' shared intentions in drafting the RPFJ. The following sections explain the

modifications, as well as the rationale for making these refinements.

A. Section III.D and Definition VI.A—API

Section III.D. requires the disclosure of APIs (application programming interfaces) and other documentation for the purpose of ensuring interoperability between competing middleware and Windows Operating System Products. At least one commentator noted that in the RPFJ, the definition of API (Definition VI.A) includes only Microsoft APIs, thus rendering the other definitions that use the term API in the context of Non-Microsoft software potentially meaningless. Specifically, the definitions of Non-Microsoft Middleware, Non-Microsoft Middleware Product and Operating System arguably fail to function as intended if the definition of APIs is limited solely to Microsoft APIs. This definition of API, as originally drafted, was intended to apply only to Section III.D, but this limitation was not reflected in the text of the RPFJ. To correct this problem, the original definition of API has, in the SRPFJ, been inserted directly into Section III.D, so that Section III.D of the SRPFJ now reads:

Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. For purposes of this Section III.D, the term APIs means the interfaces, including any associated callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product. In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner. (New language in bold).

A generic definition of API that is not tied to Microsoft products has been inserted as Definition VI.A to apply throughout the SRPFJ except in Section III.D:

"API" means application programming interface, including any interface that Microsoft is obligated to disclose pursuant to III.D.

The meaning of API in the definitions of Non-Microsoft Middleware, Non-

Microsoft Middleware Product and Operating System is now defined, as intended, according to this generic definition, thereby resolving any potential concerns regarding their reliance on a definition of API that is specifically tied to Microsoft products. The modification does not change Microsoft's obligations under Section III.D.

B. Section III.E

Section III.E requires Microsoft to disclose all Communications Protocols that a Windows Operating System Product uses to interoperate natively with a Microsoft server operating system product. It ensures that non-Microsoft servers will be able to interoperate with a Windows Operating System Product using the same protocols the Microsoft server operating system product uses. Several commentators argued, however, that because the word "interoperate" in Section III.E is not defined, its meaning is unclear, potentially making it possible for Microsoft to evade this provision. The United States believes that, as interoperate is used in this Section III.E, its meaning clearly reflects the parties' intention that this provision presents the opportunity for seamless interoperability between Windows Operating System Products and non-Microsoft servers. Although the United States believes that the meaning of interoperate as included in Section III.E of the RPFJ is clear, in response to the public comments, the United States proposed, and Microsoft and the Settling States agreed, to supplement the term "interoperate" with "or communicate," so that Section III.E of the SRPFJ now reads:

Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of interoperating or communicating with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, or communicate, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product. (New language in bold).

The addition of the phrase "or communicate" after "interoperate" brings further clarity to this provision. This revision clarifies the parties' intent in drafting Section III.E and thus removes any potential for confusion or ambiguity regarding the scope of the

time prior to entry, based on the public comments or otherwise. Stipulation, November 6, 2001, at 1; Stipulation, February 27, 2002, at 1.

⁵ See, e.g., *United States v. Allied Waste Indus., Response to Public Comments on Antitrust Consent Decree and Joint Motion for Entry of a Modified Judgment*, 65 F.R. 36,224 (June 7, 2000) (parties modified divestiture requirements as a result of objections raised in comments); *United States v. Thomson Corp.*, 949 F. Supp. 907, 915 (D.D.C. 1996) (parties proposed modifications to final judgment in response to public comment, among other things); see also *Antitrust Procedures and Penalties Act: Hearings on S. 782 and S. 1088 Before the Subcomm. on Antitrust and Monopoly of the Senate Comm. on the Judiciary*, 93rd Cong., 1st Sess. 146 (1973) (Testimony of the Hon. J. Skelly Wright) ("The Department itself has modified consent decrees on a number of occasions as a result of public comment").

⁶ The Order stated, *inter alia*, that "the parties shall address . . . whether, in response to the comments received by the Department of Justice in accordance with 15 U.S.C. section 16(b), the United States and Microsoft are considering any modifications" to the RPFJ. Order at 1.

⁷ See Section II.E., *infra* at 8–9, discussing Section III.I.5. of the RPFJ.

provision based on the meaning of interoperate.

C. Section III.H.2

Section III.H.2 requires Microsoft to provide points in its Windows Operating System Products for automatically launching competing middleware, commonly referred to as default settings, in certain circumstances. Although Section III.H.1 states that Microsoft must give end users "a separate and unbiased choice" with respect to altering default invocations in Section III.H.2, there was a concern that the requirement that Microsoft implement Section III.H.2 in a wholly unbiased manner was not entirely clear. To clarify that Microsoft must be unbiased with respect to Microsoft and Non-Microsoft products under Section III.H.2, this provision was revised to expressly state that such mechanisms and confirmation messages must be unbiased. The revised language of Section III.H.2 in the SRPFJ provides:

Allow end users (via an unbiased mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft's option, require confirmation from the end user in an unbiased manner) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) . . . (New language in bold).

This modification makes clear the parties' intention that the mechanism available to end users, as well as any confirmation messages to the end user, must be unbiased with respect to Microsoft and Non-Microsoft products.

This modification also addresses any concern that the phrase "at Microsoft's option" in Section III.H.2 could be read to allow Microsoft to take biased action against competing products. It also addresses concerns that Microsoft's presentation of the confirmation message could include derogatory comments about competing products.

In addition, the two exceptions (Sections III.H.2(a) and (b)) that previously followed Section III.H.3, but by their plain language modified III.H.2 ("Notwithstanding the foregoing Section III.H.2 . . ."), have been moved, so that they now follow Section III.H.2, and renumbered accordingly for clarification.

D. Section III.H.3

Section III.H.3 prohibits Microsoft from designing its Windows Operating System Products to alter automatically an OEM's configuration choices without seeking user confirmation and without

waiting 14 days from the initial boot. In response to concerns raised regarding Microsoft's ability to change configurations pursuant to Section III.H.3, the following sentence has been added:

Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware.

This sentence clarifies the parties' intention in drafting the RPFJ that Microsoft may not alter a configuration based on whether the middleware products are Microsoft or Non-Microsoft products. Similarly, Microsoft may not present a biased confirmation message (such as a message that is derogatory with respect to Non-Microsoft products). Nor may automatic alterations take actions based on a trigger or rule that is biased against Non-Microsoft Middleware or in favor of Microsoft Middleware Products. This modification makes clear, as intended by the parties in the RPFJ, that any action taken under Section III.H.3 must therefore be independent of whether the affected products are Microsoft or Non-Microsoft products.

E. Section III.I.5

Several commentors raised concerns regarding Section III.I.5, under which an ISV, IHV, IAP, ICP, or OEM could be required to grant Microsoft a license, on reasonable and nondiscriminatory terms, to any intellectual property relating to that ISV's, IHV's, IAP's, ICP's or OEM's exercise of the options or alternatives provided by the RPFJ, if such a cross-license were necessary for Microsoft to provide the options or alternatives set forth in the RPFJ and exercised by the particular ISV, IHV, IAP, ICP or OEM. These concerns ranged from the general concern that the imposition of a cross-licensing requirement was inappropriate to more specific concerns, such as hypothesizing that the cross-licensing provision would reduce the likelihood that persons or entities would take advantage of the RPFJ's disclosure provisions.

As the United States pointed out in its CIS, Section III.I.5 was an extremely narrow provision designed to ensure that Microsoft would be able fully to comply with the terms of the RPFJ without creating greater indirect infringement liability for itself than it would otherwise have. See CIS at 50. In response to the concerns about this provision raised in the public comments, however, the United States proposed, and Microsoft and the Settling States agreed, that the provision

should be deleted. Accordingly, Section III.I.5 does not appear in the SRPFJ. This modification does not alter Microsoft's existing obligations to comply fully with the terms of the SRPFJ.

F. Definition VI.J—Microsoft Middleware

Many commentors suggested that Definition VI.J, Microsoft Middleware, which required that software code be Trademarked, as that term is defined, could potentially exclude current products such as Internet Explorer, Windows Media Player, Microsoft's Java Virtual Machine, and Window Messenger because at least some such products, the commentors claimed, did not satisfy the definition of Trademarked. To clarify any issues surrounding the status of the software code associated with these products, the Microsoft Middleware definition has been modified to include explicitly the software code that is marketed by Microsoft as a major version of any of the named Microsoft Middleware Products listed in Section VI.K.1. With this change, software code can qualify as Microsoft Middleware in part by being either (1) Trademarked or (2) marketed as a major version of any of the named Microsoft Middleware Products (i.e., Internet Explorer, etc.), even if it does not satisfy the definition for Trademarked. The limitation to a major version of a Microsoft Middleware Product is simply a restatement of the limitation in the last paragraph of the Microsoft Middleware definition, which limits the covered software code to that identified as a major version of a Microsoft Middleware Product.

In addition, the previous subsection (4) now modifies the entire definition and has been revised to read:

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of the Microsoft Middleware.

This change is intended to clarify that this provision of the definition is not a required element and therefore somehow intended to narrow or limit the definition; rather, the first three requirements are sufficient to define Microsoft Middleware. The purpose of this last provision is essentially to specify a minimum size or "floor" as to the collection of software code that is included in a particular piece of Microsoft Middleware, preventing the situation in which Microsoft could arbitrarily break up into separate pieces the software code of what would otherwise be Microsoft Middleware, thereby omitting from the Microsoft

Middleware definition certain critical or significant pieces of code that constitute that Microsoft Middleware. This modification does not substantively change this definition but instead makes clear that this provision governs the scope of what code must be included in Microsoft Middleware.

B. Definition VI.R—Timely Manner

A number of commentors question Section VI.R's definition of Timely Manner, the term that defines when Microsoft must meet its disclosure obligations under Section III.D. Several commentors contend that 150,000 beta testers is too high a threshold to trigger Section III.D's disclosure requirement, arguing that for past Windows Operating System Products, Microsoft may have distributed 150,000 beta copies but may not have distributed them to 150,000 individual beta testers. These commentors are concerned that the threshold will never be reached, resulting in no required disclosure before a new Windows Operating System Product is released. Similarly, a number of commentors contend that Microsoft may in the future choose to distribute to fewer beta testers and thereby evade its disclosure obligations.

The parties' intention in drafting this definition was not to distinguish between beta copies and beta testers with respect to the 150,000 requirement. The parties originally chose the 150,000 beta tester distribution level based on the approximate current Microsoft Developer Network ("MSDN") subscription base. In response to the foregoing concerns about the definition of Timely Manner, however, the United States proposed, and Microsoft and the Settling States agreed, to modify the definition to read:

"Timely Manner" means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is made available via an MSDN subscription offering or of which 150,000 or more beta copies are distributed.

This modification clarifies the parties' intention that Timely Manner should be triggered by the distribution of 150,000 or more beta copies, regardless of whether those copies are distributed to individuals who are considered to be "beta testers." The modification adds a provision such that Timely Manner can also be triggered by distribution via an MSDN subscription offering. The inclusion of distribution via an MSDN subscription offering as a trigger for this definition ensures that, even in the event that the level of MSDN subscribers decreases substantially, Microsoft's disclosure obligations under Section III.D will still be triggered.

Therefore, while this modification clarifies, and in fact may slightly broaden, Microsoft's disclosure obligations, it does not substantively differ from the original definition of Timely Manner in the RPFJ.

II. A New Round of Publication and Comment Is Not Warranted Because the Proposed Modifications Are a Logical Outgrowth of the RPFJ.

The foregoing modifications directly respond to concerns raised in the public comments and are the result of the United States' review and consideration, as part of its compliance with the Tunney Act, of the public comments submitted on the RPFJ. The Tunney Act does not require a new round of publication and comment as a result of the modifications contained in the SRPFJ. The publication and comment provisions of the Act serve "to enable the district court to make" its public interest determination. *HyperLaw, Inc. v. United States*, 1998 WL 388807, at *3, 159 F.3d 636 (D.C. Cir. 1998) (unpublished table decision). Accordingly, a "court should treat notice and comment under the Tunney Act as analogous to agency rulemaking notice and comment." *Id.* (quotation marks omitted). Applying that analogy, "there is no need for successive rounds of notice and comment on each revision," provided the final decree "is a 'logical outgrowth' of the proposed consent decree. . . . Further notice and comment should be required only if it 'would provide the first opportunity for interested parties to offer comments that could persuade the agency to modify its [proposal].'" *Id.* (quoting *Am. Water Works Ass'n v. EPA*, 40 F.3d 1266, 1274 (D.C. Cir. 1994)).

The proposed decree as modified is a logical outgrowth of the RPFJ and requires no further notice and comment. As explained above, each modification responds to public comments on the RPFJ and clarifies language based upon those comments. Without question, each is a natural and logical outgrowth of the notice and comment process. Taken separately or together, the modifications do not fundamentally change the RPFJ. All contribute to benefitting the public interest (and certainly have no adverse effect on the public interest). The purpose of the notice and comment has thus been well-satisfied, and further notice and comment would merely delay the Court's public interest determination without good cause.⁸

⁸ Entry of a decree following modification without a new round of notice and comment is conventional in Tunney Act practice. For example, After notice and comment in AT&T, the court said

Conclusion

For the reasons described herein, the United States hereby submits the SRPFJ to the Court. In our separate Memorandum in Support of Entry of the Proposed Final Judgment and Response of the United States to Public Comments on the Revised Proposed Final Judgment, both of which are also being filed today, we set forth the reasons why the SRPFJ is in the public interest. Upon completion of the Tunney Act requirements, we will respectfully move the Court to enter the judgment.

Dated: February 27, 2002.
Respectfully submitted,
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(**Editorial Note:** Certain conventions have been used by the Office of the **Federal Register** to highlight changes in the Second Revised Proposed Final Judgment. New language is shown in boldface, while language that was removed is set off with brackets.)

Exhibit A

Second Revised Proposed Final Judgment (Red-Lined Version)

Whereas, plaintiffs United States of America ("United States") and the States of New York, Ohio, Illinois, Kentucky, Louisiana, Maryland, Michigan, North Carolina and Wisconsin and defendant Microsoft Corporation ("Microsoft"), by their respective attorneys, have consented to the entry of this Final Judgment;

And whereas, this Final Judgment does not constitute any admission by any party regarding any issue of fact or law;

it would enter the decree as in the public interest if the parties agreed to a number of modifications, and the Court entered the modified decree without a new round of notice and comment once the parties did so. *United States v. AT&T*, 552 F. Supp. 131, 225-26 (D.D.C. 1982); see also *Mass. Sch. of Law v. United States*, 118 F.3d 776, 778 (D.C. Cir. 1997).

And whereas, Microsoft agrees to be bound by the provisions of this Final Judgment pending its approval by the Court;

Now therefore, upon remand from the United States Court of Appeals for the District of Columbia Circuit, and upon the consent of the aforementioned parties, it is hereby ordered, adjudged, and decreed:

I. Jurisdiction

This Court has jurisdiction of the subject matter of this action and of the person of Microsoft.

II. Applicability

This Final Judgment applies to Microsoft and to each of its officers, directors, agents, employees, subsidiaries, successors and assigns; and to all other persons in active concert or participation with any of them who shall have received actual notice of this Final Judgment by personal service or otherwise.

III. Prohibited Conduct

A. Microsoft shall not retaliate against an OEM by altering Microsoft's commercial relations with that OEM, or by withholding newly introduced forms of non-monetary Consideration (including but not limited to new versions of existing forms of non-monetary Consideration) from that OEM, because it is known to Microsoft that the OEM is or is contemplating:

1. developing, distributing, promoting, using, selling, or licensing any software that competes with Microsoft Platform Software or any product or service that distributes or promotes any Non-Microsoft Middleware;
2. shipping a Personal Computer that (a) includes both a Windows Operating System Product and a non-Microsoft Operating System, or (b) will boot with more than one Operating System; or
3. exercising any of the options or alternatives provided for under this Final Judgment.

Nothing in this provision shall prohibit Microsoft from enforcing any provision of any license with any OEM or any intellectual property right that is not inconsistent with this Final Judgment. Microsoft shall not terminate a Covered OEM's license for a Windows Operating System Product without having first given the Covered OEM written notice of the reasons for the proposed termination and not less than thirty days' opportunity to cure. Notwithstanding the foregoing, Microsoft shall have no obligation to provide such a termination notice and opportunity to cure to any Covered

OEM that has received two or more such notices during the term of its Windows Operating System Product license.

Nothing in this provision shall prohibit Microsoft from providing Consideration to any OEM with respect to any Microsoft product or service where that Consideration is commensurate with the absolute level or amount of that OEM's development, distribution, promotion, or licensing of that Microsoft product or service.

B. Microsoft's provision of Windows Operating System Products to Covered OEMs shall be pursuant to uniform license agreements with uniform terms and conditions. Without limiting the foregoing, Microsoft shall charge each Covered OEM the applicable royalty for Windows Operating System Products as set forth on a schedule, to be established by Microsoft and published on a web site accessible to the Plaintiffs and all Covered OEMs, that provides for uniform royalties for Windows Operating System Products, except that:

1. the schedule may specify different royalties for different language versions;
2. the schedule may specify reasonable volume discounts based upon the actual volume of licenses of any Windows Operating System Product or any group of such products; and
3. the schedule may include market development allowances, programs, or other discounts in connection with Windows Operating System Products, provided that:
 - a. such discounts are offered and available uniformly to all Covered OEMs, except that Microsoft may establish one uniform discount schedule for the ten largest Covered OEMs and a second uniform discount schedule for the eleventh through twentieth largest Covered OEMs, where the size of the OEM is measured by volume of licenses;
 - b. such discounts are based on objective, verifiable criteria that shall be applied and enforced on a uniform basis for all Covered OEMs; and
 - c. such discounts or their award shall not be based on or impose any criterion or requirement that is otherwise inconsistent with any portion of this Final Judgment.

C. Microsoft shall not restrict by agreement any OEM licensee from exercising any of the following options or alternatives:

1. Installing, and displaying icons, shortcuts, or menu entries for, any Non-Microsoft Middleware or any product or service (including but not limited to IAP products or services) that distributes, uses, promotes, or supports any Non-Microsoft Middleware, on the desktop or Start menu, or anywhere else in a Windows Operating System Product

where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict an OEM from displaying icons, shortcuts and menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products.

2. Distributing or promoting Non-Microsoft Middleware by installing and displaying on the desktop shortcuts of any size or shape so long as such shortcuts do not impair the functionality of the user interface.

3. Launching automatically, at the conclusion of the initial boot sequence or subsequent boot sequences, or upon connections to or disconnections from the Internet, any Non-Microsoft Middleware if a Microsoft Middleware Product that provides similar functionality would otherwise be launched automatically at that time, provided that any such Non-Microsoft Middleware displays on the desktop no user interface or a user interface of similar size and shape to the user interface displayed by the corresponding Microsoft Middleware Product.

4. Offering users the option of launching other Operating Systems from the Basic Input/Output System or a non-Microsoft boot-loader or similar program that launches prior to the start of the Windows Operating System Product.

5. Presenting in the initial boot sequence its own IAP offer provided that the OEM complies with reasonable technical specifications established by Microsoft, including a requirement that the end user be returned to the initial boot sequence upon the conclusion of any such offer.

6. Exercising any of the options provided in Section III.H of this Final Judgment.

D. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall disclose to ISVs, IHVs, IAPs, ICPs, and OEMs, for the sole purpose of interoperating with a Windows Operating System Product, via the Microsoft Developer Network ("MSDN") or similar mechanisms, the APIs and related Documentation that are used by Microsoft Middleware to interoperate with a Windows Operating System Product. **For purposes of this Section III.D, the term APIs means the interfaces, including any associated**

callback interfaces, that Microsoft Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product. In the case of a new major version of Microsoft Middleware, the disclosures required by this Section III.D shall occur no later than the last major beta test release of that Microsoft Middleware. In the case of a new version of a Windows Operating System Product, the obligations imposed by this Section III.D shall occur in a Timely Manner.

E. Starting nine months after the submission of this proposed Final Judgment to the Court, Microsoft shall make available for use by third parties, for the sole purpose of interoperating **or communicating** with a Windows Operating System Product, on reasonable and non-discriminatory terms (consistent with Section III.I), any Communications Protocol that is, on or after the date this Final Judgment is submitted to the Court, (i) implemented in a Windows Operating System Product installed on a client computer, and (ii) used to interoperate, **or communicate**, natively (i.e., without the addition of software code to the client operating system product) with a Microsoft server operating system product.

F. 1. Microsoft shall not retaliate against any ISV or IHV because of that ISV's or IHV's:

a. developing, using, distributing, promoting or supporting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, or

b. exercising any of the options or alternatives provided for under this Final Judgment.

2. Microsoft shall not enter into any agreement relating to a Windows Operating System Product that conditions the grant of any Consideration on an ISV's refraining from developing, using, distributing, or promoting any software that competes with Microsoft Platform Software or any software that runs on any software that competes with Microsoft Platform Software, except that Microsoft may enter into agreements that place limitations on an ISV's development, use, distribution or promotion of any such software if those limitations are reasonably necessary to and of reasonable scope and duration in relation to a bona fide contractual obligation of the ISV to use, distribute or promote any Microsoft software or to

develop software for, or in conjunction with, Microsoft.

3. Nothing in this section shall prohibit Microsoft from enforcing any provision of any agreement with any ISV or IHV, or any intellectual property right, that is not inconsistent with this Final Judgment.

G. Microsoft shall not enter into any agreement with:

1. any IAP, ICP, ISV, IHV or OEM that grants Consideration on the condition that such entity distributes, promotes, uses, or supports, exclusively or in a fixed percentage, any Microsoft Platform Software, except that Microsoft may enter into agreements in which such an entity agrees to distribute, promote, use or support Microsoft Platform Software in a fixed percentage whenever Microsoft in good faith obtains a representation that it is commercially practicable for the entity to provide equal or greater distribution, promotion, use or support for software that competes with Microsoft Platform Software, or

2. any IAP or ICP that grants placement on the desktop or elsewhere in any Windows Operating System Product to that IAP or ICP on the condition that the IAP or ICP refrain from distributing, promoting or using any software that competes with Microsoft Middleware.

Nothing in this section shall prohibit Microsoft from entering into (a) any bona fide joint venture or (b) any joint development or joint services arrangement with any ISV, IHV, IAP, ICP, or OEM for a new product, technology or service, or any material value-add to an existing product, technology or service, in which both Microsoft and the ISV, IHV, IAP, ICP, or OEM contribute significant developer or other resources, that prohibits such entity from competing with the object of the joint venture or other arrangement for a reasonable period of time.

This Section does not apply to any agreements in which Microsoft licenses intellectual property in from a third party.

H. Starting at the earlier of the release of Service Pack 1 for Windows XP or 12 months after the submission of this Final Judgment to the Court, Microsoft shall:

1. Allow end users (via a mechanism readily accessible from the desktop or Start menu such as an Add/Remove icon) and OEMs (via standard preinstallation kits) to enable or remove access to each Microsoft Middleware Product or Non-Microsoft Middleware Product by (a) displaying or removing icons, shortcuts, or menu entries on the desktop or Start menu, or anywhere else

in a Windows Operating System Product where a list of icons, shortcuts, or menu entries for applications are generally displayed, except that Microsoft may restrict the display of icons, shortcuts, or menu entries for any product in any list of such icons, shortcuts, or menu entries specified in the Windows documentation as being limited to products that provide particular types of functionality, provided that the restrictions are non-discriminatory with respect to non-Microsoft and Microsoft products; and (b) enabling or disabling automatic invocations pursuant to Section III.C.3 of this Final Judgment that are used to launch Non-Microsoft Middleware Products or Microsoft Middleware Products. The mechanism shall offer the end user a separate and unbiased choice with respect to enabling or removing access (as described in this subsection III.H.1) and altering default invocations (as described in the following subsection III.H.2) with regard to each such Microsoft Middleware Product or Non-Microsoft Middleware Product and may offer the end-user a separate and unbiased choice of enabling or removing access and altering default configurations as to all Microsoft Middleware Products as a group or all Non-Microsoft Middleware Products as a group.

2. Allow end users (via [a] **an unbiased** mechanism readily available from the desktop or Start menu), OEMs (via standard OEM preinstallation kits), and Non-Microsoft Middleware Products (via a mechanism which may, at Microsoft's option, require confirmation from the end user **in an unbiased manner**) to designate a Non-Microsoft Middleware Product to be invoked in place of that Microsoft Middleware Product (or vice versa) in any case where the Windows Operating System Product would otherwise launch the Microsoft Middleware Product in a separate Top-Level Window and display either (i) all of the user interface elements or (ii) the Trademark of the Microsoft Middleware Product.

Notwithstanding the foregoing Section III.H.2, the Windows Operating System Product may invoke a Microsoft Middleware Product in any instance in which:

(a) that Microsoft Middleware Product would be invoked solely for use in interoperating with a server maintained by Microsoft (outside the context of general Web browsing), or

(b) that designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement (e.g., a requirement to be able to host a particular ActiveX control) that is

necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product, provided that the technical reasons are described in a reasonably prompt manner to any ISV that requests them.

3. Ensure that a Windows Operating System Product does not (a) automatically alter an OEM's configuration of icons, shortcuts or menu entries installed or displayed by the OEM pursuant to Section III.C of this Final Judgment without first seeking confirmation from the user and (b) seek such confirmation from the end user for an automatic (as opposed to user-initiated) alteration of the OEM's configuration until 14 days after the initial boot up of a new Personal Computer. **Any such automatic alteration and confirmation shall be unbiased with respect to Microsoft Middleware Products and Non-Microsoft Middleware.** Microsoft shall not alter the manner in which a Windows Operating System Product automatically alters an OEM's configuration of icons, shortcuts or menu entries other than in a new version of a Windows Operating System Product.

[Notwithstanding the foregoing Section III.H.2, the Windows Operating System Product may invoke a Microsoft Middleware Product in any instance in which:

1. that Microsoft Middleware Product would be invoked solely for use in interoperating with a server maintained by Microsoft (outside the context of general Web browsing), or

2. that designated Non-Microsoft Middleware Product fails to implement a reasonable technical requirement (e.g., a requirement to be able to host a particular ActiveX control) that is necessary for valid technical reasons to supply the end user with functionality consistent with a Windows Operating System Product, provided that the technical reasons are described in a reasonably prompt manner to any ISV that requests them.]

Microsoft's obligations under this Section III.H as to any new Windows Operating System Product shall be determined based on the Microsoft Middleware Products which exist seven months prior to the last beta test version (i.e., the one immediately preceding the first release candidate) of that Windows Operating System Product.

1. Microsoft shall offer to license to ISVs, IHVs, IAPs, ICPs, and OEMs any intellectual property rights owned or licensable by Microsoft that are required to exercise any of the options or alternatives expressly provided to them

under this Final Judgment, provided that

1. all terms, including royalties or other payment of monetary consideration, are reasonable and non-discriminatory;

2. the scope of any such license (and the intellectual property rights licensed thereunder) need be no broader than is necessary to ensure that an ISV, IHV, IAP, ICP or OEM is able to exercise the options or alternatives expressly provided under this Final Judgment (e.g., an ISV's, IHV's, IAP's, ICP's and OEM's option to promote Non-Microsoft Middleware shall not confer any rights to any Microsoft intellectual property rights infringed by that Non-Microsoft Middleware);

3. an ISV's, IHV's, IAP's, ICP's, or OEM's rights may be conditioned on its not assigning, transferring or sublicensing its rights under any license granted under this provision; **and**

4. the terms of any license granted under this section are in all respects consistent with the express terms of this Final Judgment[; and.]

[5. an ISV, IHV, IAP, ICP, or OEM may be required to grant to Microsoft on reasonable and nondiscriminatory terms a license to any intellectual property rights it may have relating to the exercise of their options or alternatives provided by this Final Judgment; the scope of such license shall be no broader than is necessary to insure that Microsoft can provide such options or alternatives.]

Beyond the express terms of any license granted by Microsoft pursuant to this section, this Final Judgment does not, directly or by implication, estoppel or otherwise, confer any rights, licenses, covenants or immunities with regard to any Microsoft intellectual property to anyone.

J. No provision of this Final Judgment shall:

1. Require Microsoft to document, disclose or license to third parties: (a) portions of APIs or Documentation or portions or layers of Communications Protocols the disclosure of which would compromise the security of a particular installation or group of installations of anti-piracy, anti-virus, software licensing, digital rights management, encryption or authentication systems, including without limitation, keys, authorization tokens or enforcement criteria; or (b) any API, interface or other information related to any Microsoft product if lawfully directed not to do so by a governmental agency of competent jurisdiction.

2. Prevent Microsoft from conditioning any license of any API, Documentation or Communications

Protocol related to anti-piracy systems, anti-virus technologies, license enforcement mechanisms, authentication/authorization security, or third party intellectual property protection mechanisms of any Microsoft product to any person or entity on the requirement that the licensee: (a) Has no history of software counterfeiting or piracy or willful violation of intellectual property rights, (b) has a reasonable business need for the API, Documentation or Communications Protocol for a planned or shipping product, (c) meets reasonable, objective standards established by Microsoft for certifying the authenticity and viability of its business, (d) agrees to submit, at its own expense, any computer program using such APIs, Documentation or Communication Protocols to third-party verification, approved by Microsoft, to test for and ensure verification and compliance with Microsoft specifications for use of the API or interface, which specifications shall be related to proper operation and integrity of the systems and mechanisms identified in this paragraph.

IV. Compliance and Enforcement Procedures

A. Enforcement Authority

1. The Plaintiffs shall have exclusive responsibility for enforcing this Final Judgment. Without in any way limiting the sovereign enforcement authority of each of the plaintiff States, the plaintiff States shall form a committee to coordinate their enforcement of this Final Judgment. A plaintiff State shall take no action to enforce this Final Judgment without first consulting with the United States and with the plaintiff States' enforcement committee.

2. To determine and enforce compliance with this Final Judgment, duly authorized representatives of the United States and the plaintiff States, on reasonable notice to Microsoft and subject to any lawful privilege, shall be permitted the following:

a. Access during normal office hours to inspect any and all source code, books, ledgers, accounts, correspondence, memoranda and other documents and records in the possession, custody, or control of Microsoft, which may have counsel present, regarding any matters contained in this Final Judgment.

b. Subject to the reasonable convenience of Microsoft and without restraint or interference from it, to interview, informally or on the record, officers, employees, or agents of Microsoft, who may have counsel

present, regarding any matters contained in this Final Judgment.

c. Upon written request of the United States or a duly designated representative of a plaintiff State, on reasonable notice given to Microsoft, Microsoft shall submit such written reports under oath as requested regarding any matters contained in this Final Judgment.

Individual plaintiff States will consult with the plaintiff States' enforcement committee to minimize the duplication and burden of the exercise of the foregoing powers, where practicable.

3. The Plaintiffs shall not disclose any information or documents obtained from Microsoft under this Final Judgment except for the purpose of securing compliance with this Final Judgment, in a legal proceeding to which one or more of the Plaintiffs is a party, or as otherwise required by law; provided that the relevant Plaintiff(s) must provide ten days' advance notice to Microsoft before disclosing in any legal proceeding (other than a grand jury proceeding) to which Microsoft is not a party any information or documents provided by Microsoft pursuant to this Final Judgment which Microsoft has identified in writing as material as to which a claim of protection may be asserted under Rule 26(c)(7) of the Federal Rules of Civil Procedure.

4. The Plaintiffs shall have the authority to seek such orders as are necessary from the Court to enforce this Final Judgment, provided, however, that the Plaintiffs shall afford Microsoft a reasonable opportunity to cure alleged violations of Sections III.C, III.D, III.E and III.H, provided further that any action by Microsoft to cure any such violation shall not be a defense to enforcement with respect to any knowing, willful or systematic violations.

B. Appointment of a Technical Committee

1. Within 30 days of entry of this Final Judgment, the parties shall create and recommend to the Court for its appointment a three-person Technical Committee ("TC") to assist in enforcement of and compliance with this Final Judgment.

2. The TC members shall be experts in software design and programming. No TC member shall have a conflict of interest that could prevent him or her from performing his or her duties under this Final Judgment in a fair and unbiased manner. Without limitation to the foregoing, no TC member (absent the agreement of both parties):

a. shall have been employed in any capacity by Microsoft or any competitor

to Microsoft within the past year, nor shall she or he be so employed during his or her term on the TC;

b. shall have been retained as a consulting or testifying expert by any person in this action or in any other action adverse to or on behalf of Microsoft; or

c. shall perform any other work for Microsoft or any competitor of Microsoft for two years after the expiration of the term of his or her service on the TC.

3. Within 7 days of entry of this Final Judgment, the Plaintiffs as a group and Microsoft shall each select one member of the TC, and those two members shall then select the third member. The selection and approval process shall proceed as follows.

a. As soon as practicable after submission of this Final Judgment to the Court, the Plaintiffs as a group and Microsoft shall each identify to the other the individual it proposes to select as its designee to the TC. The Plaintiffs and Microsoft shall not object to each other's selection on any ground other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten business days of the receipt of notification of selection.

b. The Plaintiffs shall apply to the Court for appointment of the persons selected by the Plaintiffs and Microsoft pursuant to Section IV.B.3.a above. Any objections to the eligibility of a selected person that the parties have failed to resolve between themselves shall be decided by the Court based solely on the requirements stated in Section IV.B.2 above.

c. As soon as practical after their appointment by the Court, the two members of the TC selected by the Plaintiffs and Microsoft (the "Standing Committee Members") shall identify to the Plaintiffs and Microsoft the person that they in turn propose to select as the third member of the TC. The Plaintiffs and Microsoft shall not object to this selection on any grounds other than failure to satisfy the requirements of Section IV.B.2 above. Any such objection shall be made within ten business days of the receipt of notification of the selection and shall be served on the other party as well as on the Standing Committee Members.

d. The Plaintiffs shall apply to the Court for appointment of the person selected by the Standing Committee Members. If the Standing Committee Members cannot agree on a third member of the TC, the third member shall be appointed by the Court. Any objection by Microsoft or the Plaintiffs to the eligibility of the person selected by the Standing Committee Members

which the parties have failed to resolve among themselves shall also be decided by the Court based on the requirements stated in Section IV.B.2 above.

4. Each TC member shall serve for an initial term of 30 months. At the end of a TC member's initial 30-month term, the party that originally selected him or her may, in its sole discretion, either request re-appointment by the Court to a second 30-month term or replace the TC member in the same manner as provided for in Section IV.B.3.a above. In the case of the third member of the TC, that member shall be re-appointed or replaced in the manner provided in Section IV.B.3.c above.

5. If the United States determines that a member of the TC has failed to act diligently and consistently with the purposes of this Final Judgment, or if a member of the TC resigns, or for any other reason ceases to serve in his or her capacity as a member of the TC, the person or persons that originally selected the TC member shall select a replacement member in the same manner as provided for in Section IV.B.3.

6. Promptly after appointment of the TC by the Court, the United States shall enter into a Technical Committee services agreement ("TC Services Agreement") with each TC member that grants the rights, powers and authorities necessary to permit the TC to perform its duties under this Final Judgment. Microsoft shall indemnify each TC member and hold him or her harmless against any losses, claims, damages, liabilities or expenses arising out of, or in connection with, the performance of the TC's duties, except to the extent that such liabilities, losses, damages, claims, or expenses result from misfeasance, gross negligence, willful or wanton acts, or bad faith by the TC member. The TC Services Agreements shall include the following.

a. The TC members shall serve, without bond or other security, at the cost and expense of Microsoft on such terms and conditions as the Plaintiffs approve, including the payment of reasonable fees and expenses.

b. The TC Services Agreement shall provide that each member of the TC shall comply with the limitations provided for in Section IV.B.2 above.

7. Microsoft shall provide the TC with a permanent office, telephone, and other office support facilities at Microsoft's corporate campus in Redmond, Washington. Microsoft shall also, upon reasonable advance notice from the TC, provide the TC with reasonable access to available office space, telephone, and other office support facilities at any

other Microsoft facility identified by the TC.

8. The TC shall have the following powers and duties:

a. The TC shall have the power and authority to monitor Microsoft's compliance with its obligations under this final judgment.

b. The TC may, on reasonable notice to Microsoft:

(i) interview, either informally or on the record, any Microsoft personnel, who may have counsel present; any such interview to be subject to the reasonable convenience of such personnel and without restraint or interference by Microsoft;

(ii) inspect and copy any document in the possession, custody or control of Microsoft personnel;

(iii) obtain reasonable access to any systems or equipment to which Microsoft personnel have access;

(iv) obtain access to, and inspect, any physical facility, building or other premises to which Microsoft personnel have access; and

(v) require Microsoft personnel to provide compilations of documents, data and other information, and to submit reports to the TC containing such material, in such form as the TC may reasonably direct.

c. The TC shall have access to Microsoft's source code, subject to the terms of Microsoft's standard source code Confidentiality Agreement, as approved by the Plaintiffs and to be agreed to by the TC members pursuant to Section IV.B.9 below, and by any staff or consultants who may have access to the source code. The TC may study, interrogate and interact with the source code in order to perform its functions and duties, including the handling of complaints and other inquiries from non-parties.

d. The TC shall receive complaints from the Compliance Officer, third parties or the Plaintiffs and handle them in the manner specified in Section IV.D below.

e. The TC shall report in writing to the Plaintiffs every six months until expiration of this Final Judgment the actions it has undertaken in performing its duties pursuant to this Final Judgment, including the identification of each business practice reviewed and any recommendations made by the TC.

f. Regardless of when reports are due, when the TC has reason to believe that there may have been a failure by Microsoft to comply with any term of this Final Judgment, the TC shall immediately notify the Plaintiffs in writing setting forth the relevant details.

g. TC members may communicate with non-parties about how their

complaints or inquiries might be resolved with Microsoft, so long as the confidentiality of information obtained from Microsoft is maintained.

h. The TC may hire at the cost and expense of Microsoft, with prior notice to Microsoft and subject to approval by the Plaintiffs, such staff or consultants (all of whom must meet the qualifications of Section IV.B.2) as are reasonably necessary for the TC to carry out its duties and responsibilities under this Final Judgment. The compensation of any person retained by the TC shall be based on reasonable and customary terms commensurate with the individual's experience and responsibilities.

i. The TC shall account for all reasonable expenses incurred, including agreed upon fees for the TC members' services, subject to the approval of the Plaintiffs. Microsoft may, on application to the Court, object to the reasonableness of any such fees or other expenses. On any such application: (a) the burden shall be on Microsoft to demonstrate unreasonableness; and (b) the TC member(s) shall be entitled to recover all costs incurred on such application (including reasonable attorneys' fees and costs), regardless of the Court's disposition of such application, unless the Court shall expressly find that the TC's opposition to the application was without substantial justification.

9. Each TC member, and any consultants or staff hired by the TC, shall sign a confidentiality agreement prohibiting disclosure of any information obtained in the course of performing his or her duties as a member of the TC or as a person assisting the TC to anyone other than Microsoft, the Plaintiffs, or the Court. All information gathered by the TC in connection with this Final Judgment and any report and recommendations prepared by the TC shall be treated as Highly Confidential under the Protective Order in this case, and shall not be disclosed to any person other than Microsoft and the Plaintiffs except as allowed by the Protective Order entered in the Action or by further order of this Court.

10. No member of the TC shall make any public statements relating to the TC's activities.

C. Appointment of a Microsoft Internal Compliance Officer

1. Microsoft shall designate, within 30 days of entry of this Final Judgment, an internal Compliance Officer who shall be an employee of Microsoft with responsibility for administering Microsoft's antitrust compliance

program and helping to ensure compliance with this Final Judgment.

2. The Compliance Officer shall supervise the review of Microsoft's activities to ensure that they comply with this Final Judgment. He or she may be assisted by other employees of Microsoft.

3. The Compliance Officer shall be responsible for performing the following activities:

a. within 30 days after entry of this Final Judgment, distributing a copy of the Final Judgment to all officers and directors of Microsoft;

b. promptly distributing a copy of this Final Judgment to any person who succeeds to a position described in Section IV.C.3.a above;

c. ensuring that those persons designated in Section IV.C.3.a above are annually briefed on the meaning and requirements of this Final Judgment and the U.S. antitrust laws and advising them that Microsoft's legal advisors are available to confer with them regarding any question concerning compliance with this Final Judgment or under the U.S. antitrust laws;

d. obtaining from each person designated in Section IV.C.3.a above an annual written certification that he or she: (i) has read and agrees to abide by the terms of this Final Judgment; and (ii) has been advised and understands that his or her failure to comply with this Final Judgment may result in a finding of contempt of court;

e. maintaining a record of all persons to whom a copy of this Final Judgment has been distributed and from whom the certification described in Section IV.C.3.d above has been obtained;

f. establishing and maintaining the website provided for in Section IV.D.3.b below.

g. receiving complaints from third parties, the TC and the Plaintiffs concerning Microsoft's compliance with this Final Judgment and following the appropriate procedures set forth in Section IV.D below; and

h. maintaining a record of all complaints received and action taken by Microsoft with respect to each such complaint.

D. Voluntary Dispute Resolution

1. Third parties may submit complaints concerning Microsoft's compliance with this Final Judgment to the Plaintiffs, the TC or the Compliance Officer.

2. In order to enhance the ability of the Plaintiffs to enforce compliance with this Final Judgment, and to advance the parties' joint interest and the public interest in prompt resolution of issues and disputes, the parties have

agreed that the TC and the Compliance Officer shall have the following additional responsibilities.

3. Submissions to the Compliance Officer.

a. Third parties, the TC, or the Plaintiffs in their discretion may submit to the Compliance Officer any complaints concerning Microsoft's compliance with this Final Judgment. Without in any way limiting its authority to take any other action to enforce this Final Judgment, the Plaintiffs may submit complaints related to Sections III.C, III.D, III.E and III.H to the Compliance Officer whenever doing so would be consistent with the public interest.

b. To facilitate the communication of complaints and inquiries by third parties, the Compliance Officer shall place on Microsoft's Internet website, in a manner acceptable to the Plaintiffs, the procedures for submitting complaints. To encourage whenever possible the informal resolution of complaints and inquiries, the website shall provide a mechanism for communicating complaints and inquiries to the Compliance Officer.

c. Microsoft shall have 30 days after receiving a complaint to attempt to resolve it or reject it, and will then promptly advise the TC of the nature of the complaint and its disposition.

4. Submissions to the TC.

a. The Compliance Officer, third parties or the Plaintiffs in their discretion may submit to the TC any complaints concerning Microsoft's compliance with this Final Judgment.

b. The TC shall investigate complaints received and will consult with the Plaintiffs regarding its investigation. At least once during its investigation, and more often when it may help resolve complaints informally, the TC shall meet with the Compliance Officer to allow Microsoft to respond to the substance of the complaint and to determine whether the complaint can be resolved without further proceedings.

c. If the TC concludes that a complaint is meritorious, it shall advise Microsoft and the Plaintiffs of its conclusion and its proposal for cure.

d. No work product, findings or recommendations by the TC may be admitted in any enforcement proceeding before the Court for any purpose, and no member of the TC shall testify by deposition, in court or before any other tribunal regarding any matter related to this Final Judgment.

e. The TC may preserve the anonymity of any third party complainant where it deems it appropriate to do so upon the request of

the Plaintiffs or the third party, or in its discretion.

V. Termination

A. Unless this Court grants an extension, this Final Judgment will expire on the fifth anniversary of the date it is entered by the Court.

B. In any enforcement proceeding in which the Court has found that Microsoft has engaged in a pattern of willful and systematic violations, the Plaintiffs may apply to the Court for a one-time extension of this Final Judgment of up to two years, together with such other relief as the Court may deem appropriate.

VI. Definitions

A. ["Application Programming Interfaces (APIs)"] "**API**" means [the interfaces] **application programming interface**, including any [associated callback interfaces,] **interface** that Microsoft [Middleware running on a Windows Operating System Product uses to call upon that Windows Operating System Product in order to obtain any services from that Windows Operating System Product] **is obligated to disclose pursuant to III.D.**

B. "Communications Protocol" means the set of rules for information exchange to accomplish predefined tasks between a Windows Operating System Product and a server operating system product connected via a network, including, but not limited to, a local area network, a wide area network or the Internet. These rules govern the format, semantics, timing, sequencing, and error control of messages exchanged over a network.

C. "Consideration" means any monetary payment or the provision of preferential licensing terms; technical, marketing, and sales support; enabling programs; product information; information about future plans; developer support; hardware or software certification or approval; or permission to display trademarks, icons or logos.

D. "Covered OEMs" means the 20 OEMs with the highest worldwide volume of licenses of Windows Operating System Products reported to Microsoft in Microsoft's fiscal year preceding the effective date of the Final Judgment. The OEMs that fall within this definition of Covered OEMs shall be recomputed by Microsoft as soon as practicable after the close of each of Microsoft's fiscal years.

E. "Documentation" means all information regarding the identification and means of using APIs that a person of ordinary skill in the art requires to make effective use of those APIs. Such information shall be of the sort and to the level of specificity, precision and

detail that Microsoft customarily provides for APIs it documents in the Microsoft Developer Network ("MSDN").

F. "IAP" means an Internet access provider that provides consumers with a connection to the Internet, with or without its own proprietary content.

G. "ICP" means an Internet content provider that provides content to users of the Internet by maintaining Web sites.

H. "IHV" means an independent hardware vendor that develops hardware to be included in or used with a Personal Computer running a Windows Operating System Product.

I. "ISV" means an entity other than Microsoft that is engaged in the development or marketing of software products.

J. "Microsoft Middleware" means software code that

1. Microsoft distributes separately from a Windows Operating System Product to update that Windows Operating System Product;

2. is Trademarked; **or is marketed by Microsoft as a major version of any Microsoft Middleware Product defined in section VI.K.1; and**

3. provides the same or substantially similar functionality as a Microsoft Middleware Product; [and.]

[4. includes at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.]

Microsoft Middleware shall include at least the software code that controls most or all of the user interface elements of that Microsoft Middleware.

Software code described as part of, and distributed separately to update, a Microsoft Middleware Product shall not be deemed Microsoft Middleware unless identified as a new major version of that Microsoft Middleware Product. A major version shall be identified by a whole number or by a number with just a single digit to the right of the decimal point.

K. "Microsoft Middleware Product" means

1. the functionality provided by Internet Explorer, Microsoft's Java Virtual Machine, Windows Media Player, Windows Messenger, Outlook Express and their successors in a Windows Operating System Product, and

2. for any functionality that is first licensed, distributed or sold by Microsoft after the entry of this Final Judgment and that is part of any Windows Operating System Product

a. Internet browsers, email client software, networked audio/video client software, instant messaging software or

b. functionality provided by Microsoft software that—

i. is, or in the year preceding the commercial release of any new Windows Operating System Product was, distributed separately by Microsoft (or by an entity acquired by Microsoft) from a Windows Operating System Product;

ii. is similar to the functionality provided by a Non-Microsoft Middleware Product; and

iii. is Trademarked.

Functionality that Microsoft describes or markets as being part of a Microsoft Middleware Product (such as a service pack, upgrade, or bug fix for Internet Explorer), or that is a version of a Microsoft Middleware Product (such as Internet Explorer 5.5), shall be considered to be part of that Microsoft Middleware Product.

L. "Microsoft Platform Software" means (i) a Windows Operating System Product and/or (ii) a Microsoft Middleware Product.

M. "Non-Microsoft Middleware" means a non-Microsoft software product running on a Windows Operating System Product that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System.

N. "Non-Microsoft Middleware Product" means a non-Microsoft software product running on a Windows Operating System Product (i) that exposes a range of functionality to ISVs through published APIs, and that could, if ported to or made interoperable with, a non-Microsoft Operating System, thereby make it easier for applications that rely in whole or in part on the functionality supplied by that software product to be ported to or run on that non-Microsoft Operating System, and (ii) of which at least one million copies were distributed in the United States within the previous year.

O. "OEM" means an original equipment manufacturer of Personal Computers that is a licensee of a Windows Operating System Product.

P. "Operating System" means the software code that, inter alia, (i) controls the allocation and usage of hardware resources (such as the microprocessor and various peripheral devices) of a Personal Computer, (ii) provides a platform for developing applications by exposing functionality to ISVs through APIs, and (iii) supplies a user interface that enables users to access functionality of the operating system and in which they can run applications.

Q. "Personal Computer" means any computer configured so that its primary purpose is for use by one person at a time, that uses a video display and keyboard (whether or not that video display and keyboard is included) and that contains an Intel x86 compatible (or successor) microprocessor. Servers, television set top boxes, handheld computers, game consoles, telephones, pagers, and personal digital assistants are examples of products that are not Personal Computers within the meaning of this definition.

R. "Timely Manner" means at the time Microsoft first releases a beta test version of a Windows Operating System Product that is [distributed to] **made available via an MSDN subscription offering or of which 150,000 or more beta [testers] copies are distributed.**

S. "Top-Level Window" means a window displayed by a Windows Operating System Product that (a) has its own window controls, such as move, resize, close, minimize, and maximize, (b) can contain sub-windows, and (c) contains user interface elements under the control of at least one independent process.

T. "Trademarked" means distributed in commerce and identified as distributed by a name other than Microsoft® or Windows® that Microsoft has claimed as a trademark or service mark by (i) marking the name with trademark notices, such as ® or ™, in connection with a product distributed in the United States; (ii) filing an application for trademark protection for the name in the United States Patent and Trademark Office; or (iii) asserting the name as a trademark in the United States in a demand letter or lawsuit. Any product distributed under descriptive or generic terms or a name comprised of the Microsoft® or Windows® trademarks together with descriptive or generic terms shall not be Trademarked as that term is used in this Final Judgment. Microsoft hereby disclaims any trademark rights in such descriptive or generic terms apart from the Microsoft® or Windows® trademarks, and hereby abandons any such rights that it may acquire in the future.

U. "Windows Operating System Product" means the software code (as opposed to source code) distributed commercially by Microsoft for use with Personal Computers as Windows 2000 Professional, Windows XP Home, Windows XP Professional, and successors to the foregoing, including the Personal Computer versions of the products currently code named "Longhorn" and "Blackcomb" and their successors, including upgrades, bug

fixes, service packs, etc. The software code that comprises a Windows Operating System Product shall be determined by Microsoft in its sole discretion.

VII. Further Elements

Jurisdiction is retained by this Court over this action and the parties thereto for the purpose of enabling either of the parties thereto to apply to this Court at any time for further orders and directions as may be necessary or appropriate to carry out or construe this Final Judgment, to modify or terminate any of its provisions, to enforce compliance, and to punish violations of its provisions.

VIII. Third Party Rights

Nothing in this Final Judgment is intended to confer upon any other persons any rights or remedies of any nature whatsoever hereunder or by reason of this Final Judgment.

Dorothy Fountain,

Deputy Director of Operations.

[FR Doc. 02-5354 Filed 3-15-02; 8:45 am]

BILLING CODE 4410-11-P

DEPARTMENT OF JUSTICE

Antitrust Division

United States V. Microsoft Corporation

List of Individuals and Entities Submitting Public Comments

The United States hereby publishes a complete list of the names (as provided in the comment) of all individuals or entities submitting Tunney Act public comments on the Revised Proposed Final Judgment in the matter of United States v. Microsoft Corp., Civil Action No. 98-1232, pending in the United States District Court for the District of Columbia; the approximate number of pages of each comment; a unique tracking number assigned to each comment so that each comment may be located on the Department's website; and an index to the comments organized by six categories based primarily on the level of detail of the comment. The United States' response to the comments is being published concurrently with this list. To view the comments referenced herein and/or copies of the comments, please follow the instructions provided below.

Electronic copies of all comments identified herein are available on the Department of Justice's Web site at www.usdoj.gov/atr/cases/ms-comments.htm. Interested persons may also request CD-ROM(s) containing the

full text of the comments by contacting the Department of Justice in Washington, D.C. at Antitrust Documents Group, 325 7th Street NW., Ste. 215 North, Washington, DC 20530, Telephone: (202) 514-2481, Fax: (202) 514-3763. The United States will provide free of charge one copy of this CD-ROM or set of CD-ROMs to each individual person and five copies to each library or other institution that requests it. The United States will provide, at cost, additional copies above these limits to individuals or institutions upon request.

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1157587@concentric.net	0002	MTC-00029203
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1mler@dragonbbs.com	0001	MTC-00010476
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Aalseth, Douglas	0001	MTC-00024830
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Adam, Michael	0001	MTC-00002829	Aglialaro, John	0001	MTC-00010529
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Adams, Bill	0002	MTC-00010549	Agnello, Raymond	0001	MTC-00029686
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Adams, Carol	0001	MTC-00012937	Agnew, Bob	0002	MTC-00009752
Adams, Carol	0001	MTC-00009671	Agosto, Gunner	0001	MTC-00011985
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Adams, Chris	0001	MTC-00001020	Agreda, Victor, Jr.	0001	MTC-00013443
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Adams, Conlan	0001	MTC-00015186	Aguilar, Mandy	0001	MTC-00006601
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Adams, Edgar	0001	MTC-00013466	Ah Kit, Jonathan	0002	MTC-00013969
Adams, George	0002	MTC-00033667	Ahad, Rob	0001	MTC-00014471
Adams, Henry G.	0001	MTC-00004750	Aharon, Daniel	0001	MTC-00003872
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Boothby, Bob	0002	MTC-00033371	Bouis, Alexander	0001	MTC-00016680	Boyd, Charles	0001	MTC-00029457
Boothby, Robert	0002	MTC-00023859	Bouklas, James	0001	MTC-00020683	Boyd, Daniel	0002	MTC-00016692
Boothe, Ronald and Dorothy	0001	MTC-00006296	Boulais, Pamela	0002	MTC-00020025	Boyd, Fred	0001	MTC-00006572
Boothe, Steven	0002	MTC-00017541	Boulanger, Dick	0001	MTC-00011669	Boyd, George M.	0001	MTC-00027553
Boots, Clifton	0001	MTC-00022327	Boulis, Dick	0001	MTC-00032046	Boyd, James	0001	MTC-00013728
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Borland, Bradford	0001	MTC-00014064	Bowen, Michael	0001	MTC-00016981	Bplshnre@cs.com	0001	MTC-00008290
Borland, J. Bradford	0001	MTC-00030518	Bowen, Michael	0002	MTC-00016752	Braasovan, Jane	0001	MTC-00025957
Borland, Lou and Vo, Viet ...	0002	MTC-00031700	Bowen, Tim	0002	MTC-00013622	Brace, Jerry	0001	MTC-00022277
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Bossa, Allen	0001	MTC-00009338	Bowling, Anthony	0001	MTC-00022297	Bradley, John	0001	MTC-00005913
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Brancato, Tony	0001	MTC-00019413	Brelvik, Mary	0002	MTC-00028919	Brigebrite@aol.com	0001	MTC-00006056
Branczyk, Stephan	0002	MTC-00003621	Bremer, Bill	0002	MTC-00023721	Briggs, Albert	0001	MTC-00029059
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Branton, Russell	0001	MTC-00013352	Brent, Bill	0001	MTC-00008311	Brittain, Pat	0001	MTC-00008613
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Branzuela, Robert	0001	MTC-00030027	Brents, Jim	0001	MTC-00009821	britter@dfn.com	0001	MTC-00021424
brarnam@atmc.net	0001	MTC-00028165	Brents, Sandi	0001	MTC-00009829	Britton, Russ	0001	MTC-00026697
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Bray, Tony	0002	MTC-00009534	Brian, Kurt	0002	MTC-00018338	Broman, Tom	0001	MTC-00028451
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Brazil, Philip	0001	MTC-00029405	brian-I	0001	MTC-00025765	Bromley, Louis	0001	MTC-00012595
Brazzi, Ross	0001	MTC-00027590	bricardptd.net	0001	MTC-00024251	Bromley, Matthew	0001	MTC-00027615
Breaux, Tim	0002	MTC-00004678	Briccetti, Jon	0001	MTC-00023675	Bromman, Chester E.	0001	MTC-00030511
Brechler, Carl	0001	MTC-00027667	BRice10273@aol.com	0001	MTC-00028804	Broms, Charles	0001	MTC-00028382
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Buffamonte, Steven	0001	MTC-00009454	Burik, John	0001	MTC-00003137	Burstyn, Harold	0001	MTC-00011262
Buffington, Joseph D.	0001	MTC-00020757	Burk, Fred	0001	MTC-00025938	Burt, Gabe	0001	MTC-00003650
Buffmire, Judy Ann	0002	MTC-00030079	Burk, Phil	0001	MTC-00022621	Burt, Gary	0001	MTC-00003582
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Buhanan, Benjamin R.	0001	MTC-00009870	Burkart, Charles	0001	MTC-00032601	Burton, Aaron	0001	MTC-00002221
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Burton, Larry	0001	MTC-00005050	Butzen, Fred	0004	MTC-00004969	calde@charter.net	0001	MTC-00017436
Burton, Larry D.	0001	MTC-00002054	Buvinghausen, Lori	0001	MTC-00020260	Calder, Madeleine	0001	MTC-00032672
Burton, Tony	0001	MTC-00003414	Buxton, Bill	0001	MTC-00010832	Calder, Ryan	0002	MTC-00015914
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Busboom, Eric	0001	MTC-00016214	Buzzini, Blake	0001	MTC-00008152	Caldwell, David	0001	MTC-00017346
Busby, Damian	0001	MTC-00024206	bwebs@attglobal.net	0001	MTC-00017285	Caldwell, David	0001	MTC-00021507
Busby, Eric	0001	MTC-00025124	bweidler	0001	MTC-00009193	Caldwell, Jeff	0003	MTC-00016136
Busby, Lee	0001	MTC-00023745	bwhello	0001	MTC-00014324	Caldwell, Jim	0001	MTC-00014165
Busby, Lee E.	0002	MTC-00032012	k@adelphiabusiness.net			Caldwell, Kack	0001	MTC-00017846
Busby, Scott	0001	MTC-00019923	Bybee, James	0001	MTC-00012622	Caldwell, Kathy	0001	MTC-00000376
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Butcher, M.	0001	MTC-00022505	BZDZ2@aol.com	0001	MTC-00007528	Calle, Olivier	0001	MTC-00027528
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Butler, Charlie	0001	MTC-00029936	c777leo@inemail-att.net	0001	MTC-00000991	Calnan, Bob	0001	MTC-00025507
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Butler, Craig	0001	MTC-00008542	Cabins519@cs.com	0001	MTC-00013941	Calvert, Chris	0001	MTC-00013123
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Butler, Patsy Henry	0001	MTC-00030847	Cadle, Larry S.	0001	MTC-00008787	camfam99@juno.com	0001	MTC-00010477
Butler, R. M.	0001	MTC-00008799	Cadsan, Richard L.	0002	MTC-00029462	Camicia, Harold P.	0001	MTC-00012126
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Butler, Samuel	0001	MTC-00032728	Caffarella, Rocky	0001	MTC-00026780	Campagna, Tim	0001	MTC-00004401
Butler, Sarah	0001	MTC-00026046	Cagazzola38@cs.com	0001	MTC-00013107	Campanella, Angelo	0002	MTC-00009351
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Butterworth, Herb	0001	MTC-00012541	cajowom@cox-intnet.com	0001	MTC-00015950	Campbell, Donald	0001	MTC-00012953
Butto, Don	0001	MTC-00003001	Cake, Arsenio	0001	MTC-00012142	Campbell, Doug	0001	MTC-00005345
Button, James	0002	MTC-00005232	Calabrese, Diane	0001	MTC-00021800			

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Campbell, Jeb	0002	MTC-00003713	Carberry, Bridget	0006	MTC-00014487	carnut1965@juno.com	0001	MTC-00010875
Campbell, Jeb	0001	MTC-00016966	Carberry, Reve	0001	MTC-00008133	carol1335@aol.com	0001	MTC-00028129
Campbell, Jefferson	0001	MTC-00013699	Carbliss, R. J.	0001	MTC-00014723	carollia@juno.com	0001	MTC-00028226
Campbell, Joe	0001	MTC-00003702	Carbott, Chris	0001	MTC-00008408	carolnbruca@hotmail.com	0001	MTC-00028088
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Campbell, Kent	0001	MTC-00031669	Cardiodude@aol.com	0001	MTC-00032370	Carpenter, Andrew	0001	MTC-00019329
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Campbell, Larry	0003	MTC-00014382	cardude5@juno.com	0001	MTC-00010460	Carpenter, Bryan	0002	MTC-00016078
Campbell, Linda	0001	MTC-00012500	Cardwell, Robert	0001	MTC-00020220	Carpenter, Craig	0001	MTC-00004171
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Canady, DeArmand	0001	MTC-00014622	carclifton@hotmail.com	0001	MTC-00016046	Carr, Richard W.	0001	MTC-00007444
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Charlie, Marian	0001	MTC-00014440	Chichester, Ronald L.	0004	MTC-00027366	Christensen, Collin	0001	MTC-00014823
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Cheetham, Robert	0001	MTC-00012774	chipan413@aol.com	0001	MTC-00016023	Christopher, Ivar	0001	MTC-00018208
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Flores, John G.	0003	MTC-00031764	Ford, Emery	0001	MTC-00016038	four5zero@yahoo.com	0001	MTC-00018012
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Frahm, Anna	0002	MTC-00033235	FRED21@aol.com	0001	MTC-00027259	Friedman, Benjamin	0001	MTC-00030522
Fraim, Jane	0001	MTC-00021035	fred@ncpharmacists.org	0001	MTC-00017236	Friedman, Brent	0002	MTC-00029136
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Fritz, Stanislav	0001	MTC-00005322	fultonswe@rcia.com	0001	MTC-00010467	Galaska, Richard	0001	MTC-00031851
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Fromhold-Treu, Rene	0001	MTC-00018414	Funk, Erik N.	0001	MTC-00012056	Galckin, Larry	0001	MTC-00018811
Fromczak, Frances	0002	MTC-00033562	Funk, Kendall	0001	MTC-00012196	Galeano, Gus	0003	MTC-00025408
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Gould, A.R.	0001	MTC-00021134	Gran, Rik	0007	MTC-00018397	Greco, Carmine	0001	MTC-00016218
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GPM	0001	MTC-00014659	Grant, Shawn	0001	MTC-00017076	Green, John	0002	MTC-00032512
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GR121000@aol.com	0001	MTC-00011693	Grantham, Daniel Jr.	0001	MTC-00021058	Green, Mariann	0001	MTC-00023361
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Greenwood, Jason	0001	MTC-00004061	Griffiths, Edward	0002	MTC-00032163	Gruber, Aaron	0001	MTC-00027468
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Greg	0001	MTC-00003312	Grill, S.	0001	MTC-00013308	Grue, Merlin	0001	MTC-00026725
Greg	0001	MTC-00006831	Grim, Tony	0001	MTC-00022706	Gruen, Jim	0001	MTC-00015338
Greg G	0001	MTC-00023107	Grimes, James T.	0001	MTC-00013764	Gruetzner, James K.	0001	MTC-00027281
Greg, Thom	0001	MTC-00023881	Grimes, Joel	0001	MTC-00016724	Gruickshanks, Graham	0002	MTC-00015002
greg@wtg.usdoj.gov	0001	MTC-00019038	Grimes, Mark	0001	MTC-00018522	Grumbles, Marcus	0001	MTC-00011179
Gregan, Chris	0002	MTC-00009771	Grimes, Matthew	0001	MTC-00003176	Grummitt, Janet L.	0001	MTC-00006987
Gregan, Chris	0002	MTC-00018843	Grimj1234@aol.com	0001	MTC-00000340	Grummt, Otto	0001	MTC-00026679
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Gregg, Guy	0003	MTC-00030303	Grimm, Ryan	0003	MTC-00010194	Gryczan, Kevin	0001	MTC-00004481
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Gregoire, Christine	0002	MTC-00030279	Grimstad, Al	0001	MTC-00015241	GStaz27586@aol.com	0001	MTC-00011893
Gregoire, Robert	0001	MTC-00008477	Grinaway, Kathy	0001	MTC-00031935	Gstier@aol.com	0001	MTC-00006604
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Gregory, Aline	0001	MTC-00028930	Grinbergs, Doug	0001	MTC-00027890	gtech	0001	MTC-00007789
Gregory, Barbara	0001	MTC-00007687	Grinhats, Janis	0001	MTC-00024430	gtmc7@earthlink.net	0001	MTC-00014547
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gregury@ns.areasecure.com	0001	MTC-00002007	Grizzle, Jan	0001	MTC-00025529	Gubitosi, Henry	0001	MTC-00030485
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Greika, Christian J.	0001	MTC-00021563	grlatham@msn.com	0001	MTC-00010355	Guendard, Bruce	0001	MTC-00028496
Grein, John	0002	MTC-00033427	Gm, Daniel	0001	MTC-00020053	Guenette, Jacques	0001	MTC-00006800
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Guy Kimberly	0001	MTC-00031449	Hague, Yolanda R.	0001	MTC-00014007	Hall, Ronald	0001	MTC-00029292
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Hankins, Phillip	0001	MTC-00019668	harbarridg1@ msn.com	0001	MTC-00021401	Harper, Tim	0001	MTC-00026700
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Hanley, Dave	0001	MTC-00021995	Harbour, Sean	0001	MTC-00003362	Harpster, Ron and Mary Ellen	0001	MTC-00027040
Hanley, Doug	0001	MTC-00001227	Harby, J.	0001	MTC-00007584			
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Harry	0001	MTC-00003541	Hass, Glen	0001	MTC-00029518	Hawkes, Melissa	0001	MTC-00032782
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Hawn, John	0001	MTC-00025980	Heath, Sam	0001	MTC-00009915	Hekkert, Carl	0001	MTC-00021788
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Hilyard, Signe	0001	MTC-00014282	Hnatow, Joel	0001	MTC-00003753	Hoffman, Timothy S.	0002	MTC-00002672
Himes, Barbara A.	0001	MTC-00014628	Hnorris@	0001	MTC-00014654	Hoffman, Torrey	0001	MTC-00018063
Himes, Glenn	0001	MTC-00000497	west.raytheon.com			Hoffman, Warren	0001	MTC-00008415
Himes, Jamees	0001	MTC-00024423	Ho, Karin, E.	0001	MTC-00003921	Hoffman, William	0001	MTC-00000994
Himes, John	0001	MTC-00008717	hO, mARGARET	0001	MTC-00025281	Hoffmeyer, Lance	0001	MTC-00019021
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Houston, Dale	0001	MTC-00015357	Hubbard, Randy	0001	MTC-00019934	Huie, Marcus	0001	MTC-00031562
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Kathleen	0001	MTC-00019993	Keen, Stephen	0001	MTC-00021004	Kelly, Kevin	0001	MTC-00002423
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Kaufer, Stephen	0001	MTC-00019866	Kegel, Dan	0015	MTC-00028571	kemmerz@home.com	0001	MTC-00028171
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Kent, Patrick T.	0001	MTC-00001313	Kfoury, Eric	0001	MTC-00029930	Kindar, Edile	0001	MTC-00031093
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Kentrup, Barry	0001	MTC-00006748	Sangeet Singh			Kindzia, Anthony	0001	MTC-00024309
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Key, Young Jun	0001	MTC-00027339	Kimbrell, Davie	0001	MTC-00032880	Kirk, Diane	0001	MTC-00010185
Keyes, John	0001	MTC-00011244	Kime, Drew	0001	MTC-00016261	Kirk, Janet	0001	MTC-00011828
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			Kimmel, Jim	0001	MTC-00002281	Kirk, Michael	0001	MTC-00022330
			Kimmel, Stanley	0001	MTC-00030855	Kirk, Michael	0001	MTC-00006744

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LeVasseur, Rachel	0002	MTC-00008797	Lewis, Robert	0001	MTC-00024710	Lim Swee Tat	0001	MTC-00020254
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Loughlin, Matthew	0005	MTC-00023961	Lu, Min Hue	0001	MTC-00011772	Luno, Brock	0001	MTC-00006863
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Louis, Dieter	0001	MTC-00005872	Lubbers, Beverly	0001	MTC-00010590	Lupa, Jonathan	0001	MTC-00023903
Louis, Gary	0001	MTC-00007291	Lubbers, Dick	0001	MTC-00010591	Lupa, Jonathan	0001	MTC-00033396
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Lowell, Jim	0001	MTC-00007167	Ludwig, Richard	0001	MTC-00029254	Lvann.albertson@	0001	MTC-00011314
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MacDonald, Jamie	0001	MTC-00020337	Mader, Greg	0001	MTC-00001800	mak@twenryr.com	0001	MTC-00017324
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Patterson, Michael	0002	MTC-00033244	PDonoso@ amanet.org	0001	MTC-00028682	Pellegrini, Wendy	0002	MTC-00027713
Patterson, Paul and Julie	0001	MTC-00020827	pdp216@ msn.com	0001	MTC-00028147	Pellegrini, William	0001	MTC-00025744
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Perham, Mike	0001	MTC-00015583	Peterson, Bedford	0001	MTC-00010382	Pfahnl, Joseph W.	0001	MTC-00011724
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Pickett, Michael and Sally	0001	MTC-00024882	Pistoresi, Nello and Son, Inc.	0001	MTC-00029938	Pohl, Gerald B.	0001	MTC-00024240
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Picon, W.	0002	MTC-00012900	Pitrie, Elbert	0001	MTC-00021730	Poirier, Paul	0001	MTC-00022869
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Proudfit, Jean	0001	MTC-00025847	Putt, Jim	0002	MTC-00030008	Rachels, Patrice	0001	MTC-00002923
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Rich, Lydia	0001	MTC-00028914	Riddle, Sharon	0002	MTC-00033133	Ritchie, Marlin	0001	MTC-00005144
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Richard	0003	MTC-00032084	Rider, raymond	0002	MTC-00027754	Rittenhouse, Brad	0001	MTC-00015202
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Richmond, Jason	0001	MTC-00015604	Ring, Matthew S.	0001	MTC-00016166	Rnal, Robert	0001	MTC-00031730
Richner, Carol	0001	MTC-00008317	Ringer, Alden	0001	MTC-00032333	RNeff231@ aol.com	0001	MTC-00012568
RICHSTP@ aol.com	0001	MTC-00013608	Ringer, Craig	0002	MTC-00000967	Roach, Nathan	0002	MTC-00017134
Richter, Brian	0002	MTC-00003763	Ringer, Eric	0001	MTC-00014076	Roach, Robert D.	0001	MTC-00027935
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Rick	0006	MTC-00007053	Ringrose, James	0001	MTC-00032948	Roahrigh, Jerry	0001	MTC-00020384
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Rickard, Maurice	0002	MTC-00018047	Rioux, Ron	0001	MTC-00014158	Roathe, Lane	0001	MTC-00002101
Rickel, Ted	0001	MTC-00005986	Ripatton@ aol.com	0001	MTC-00005859	Rob	0001	MTC-00001776
Rickel, Ted	0002	MTC-00006018	Ripeanu, Matei	0001	MTC-00019080	rob-smith@ dell.com	0001	MTC-00011318
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robertdenyer@ hotmail.com	0001	MTC-00024253	Robinson, Gerald	0001	MTC-00030205	Rodriguez, Jason	0001	MTC-00008436
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robinpur@ hotmail.com	0001	MTC-00028589	Rodgers, Howard	0003	MTC-00005025	Rohrer, Stephen	0001	MTC-00003336
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Ron	0001	MTC-00000781	Rosenburg, Richard	0001	MTC-00005319	Rothe, Rose	0001	MTC-00007648
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Ron, Ron	0001	MTC-00021200	Rosengarten, John	0004	MTC-00008770	Rothera, Charles	0001	MTC-00007175
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Trower, Douglas	0002	MTC-00031047	Turki, Jim	0001	MTC-00008325	t—odwyer@ yahoo.com	0001	MTC-00033582
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Venske, Mike	0001	MTC-00019882	Vincent, Bret	0001	MTC-00020511	Vrede, Keith	0001	MTC-00029082
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XLCH883@aol.com	0001	MTC-00023668	Yohman, Chance	0002	MTC-00008404	yourwishes@izk.com	0001	MTC-00017300
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Xu, Kang	0002	MTC-00025767	Yonaitis, Rob	0001	MTC-00005145	Youssefeyeh, Afshin D.	0001	MTC-00012419
Xu, Lei	0001	MTC-00000173	Yong, Joe	0001	MTC-00000590	Yousuf, Faisal	0001	MTC-00003504
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Yuval, Gideon	0001	MTC-00010827	zenrgy@netscape.com	0001	MTC-00013829	Zwierzycy, Walt	0001	MTC-00005343
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Zdanowicz, Ruth and Jim	0001	MTC-00009801	Zman@ cZon.net	0001	MTC-00028060			
Zechmeir, Lewis	0001	MTC-00029538	Zman@ cZon.net	0001	MTC-00028085			
Zeestraten, Crystal	0001	MTC-00004271	Zmlech@ effingham.net	0001	MTC-00028208			
Zeevi, Joset	0001	MTC-00016935	Zmmerowski, Craig	0001	MTC-00016566			
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Zellef, Charlene G.	0001	MTC-00031480	Zubairi, Dan	0003	MTC-00016849			
Zeller, Henry	0001	MTC-00001851						

In addition to the alphabetical list of public comments received by the United States in the matter of United States v. Microsoft Corp., below is a list of these comments organized into six categories. These categories are, comments that: (1) Wholly unrelated to the Revised Proposed Final Judgment or the Microsoft case in general; (2) Do not relate to the Revised Proposed Final Judgment, but relate to the Microsoft case; (3) Express an overall view of the Revised Proposed Final Judgment, but offer no analysis; (4) Express an overall view of the Revised Proposed Final Judgment and offer a limited degree of substantive analysis; (5) Express an overall view of the Revised Proposed Final Judgment and offer more substantial analysis, and; (6) Detailed comments provided to to the Court on February 14, 2002. The United States emphasizes that this list is intended only as an aid to the reader in identifying comments that may be of particular interest.

1. Wholly Unrelated to the Revised Proposed Final Judgment or the Microsoft Case in General

Name	Number of pages	Unique number
Abadilla, Julius T.	0001	MTC-00011185
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Abernathy, Miles	0001	MTC-00022525
Abramowitz, Elliot	0001	MTC-00027239
Abrams, Ken	0001	MTC-00004047
Abrams, Robert	0001	MTC-00019583
ACalapai@ aol.com	0001	MTC-00010794
Ackermans, Alexandre	0001	MTC-00009991
Acurio, Hugo	0001	MTC-00001954
Adam, Michael	0001	MTC-00002829
Adams, Jason	0001	MTC-00003102
Adams, Shirley	0001	MTC-00013094
Adams, Shirley	0001	MTC-00025267
Adelfson, Robert	0001	MTC-00026602
afsheenb@ bu.edu	0001	MTC-00016754
Agnew, Bob	0002	MTC-00009752
Agreda, Victor, Jr.	0001	MTC-00013443
Alayon, Marc	0001	MTC-00001503
Alex, Alegado	0001	MTC-00019702
Alexander, Deborah	0001	MTC-00023897
Alexander, Rick	0001	MTC-00002698
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Allen, Timothy	0001	MTC-00002427
Allison, Dan	0001	MTC-00013859
Alto, Sandy	0001	MTC-00018606
Alton, Greg	0001	MTC-00001473
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Ambrose, Tim	0001	MTC-00027321
Ammons, Henry	0001	MTC-00002661
Anderson, Brad	0001	MTC-00024906

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Anderson, Brian T.	0001	MTC-00001829	Birch, Phillip	0001	MTC-00003249	Cambra, John	0001	MTC-00020988
Anderson, Cliff	0001	MTC-00003313	BisBee, Donald	0001	MTC-00003522	Campbell, Sally	0001	MTC-00024418
Anderson, Phillip	0001	MTC-00002208	Bishop, David	0001	MTC-00001783	Canaday, William	0002	MTC-00003743
Anderson, Ron	0001	MTC-00013348	Bishop, John	0001	MTC-00003484	Cannon, Matthew	0001	MTC-00002745
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Andrei, Florin	0001	MTC-00004140	Bisneau, Kevin	0001	MTC-00003154	Carman, Doug	0001	MTC-00002707
Andrews, Bob	0001	MTC-00025565	Bjerke, Daryl	0001	MTC-00003177	Carrigan, Dan	0001	MTC-00003639
Andrews, Mark	0001	MTC-00009848	bkunz@lcsd2.org	0001	MTC-00021954	Carrigan, Dan	0001	MTC-00014942
Angelichio, Mike	0001	MTC-00019621	Black, Douglas	0001	MTC-00020979	Carroll, Ben	0002	MTC-00001500
Anger, John	0001	MTC-00011153	Blackman, Daniel	0002	MTC-00003171	Carswell, R. J.	0001	MTC-00001749
Anjo, Hal	0001	MTC-00018341	Blair, Robert	0001	MTC-00003395	Carter, Clayton	0001	MTC-00027707
Archibald, Christopher Scott	0001	MTC-00027376	Blakley, John C.	0001	MTC-00001845	Carver, Randy	0001	MTC-00002321
Arellano, Art	0001	MTC-00002517	blev@spiderloom.com	0001	MTC-00011428	Cater, Wayne	0001	MTC-00024569
Arnett, Bill	0001	MTC-00002742	Blevins, Deward	0001	MTC-00022429	Causey, Cameron	0001	MTC-00002258
Arnold, Bill	0001	MTC-00021883	Blinder, Dave	0001	MTC-00003236	Cecil, Leonard	0001	MTC-00025792
Arnold, Zach	0001	MTC-00002160	Block, Joe	0001	MTC-00021168	Chacon, Hector A.	0001	MTC-00031962
Art-Frame@mac.com	0002	MTC-00003933	Blomberg, David	0001	MTC-00011194	Chain, Christopher	0001	MTC-00013631
Asbury, Len	0001	MTC-00004111	Bobs, Nancy	0002	MTC-00002845	Chalmers, David	0001	MTC-00002362
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Bettin, Linda	0001	MTC-00022738	Butto, Don	0001	MTC-00003001	Cummings, Ed	0001	MTC-00011248
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Ramirez, Raul	0001	MTC-00002109	Reinman, Ray and Helene	0003	MTC-00004033	Roads, Nathan	0001	MTC-00027101
Rammel, Donald	0001	MTC-00012640	Reinoehl, Barbara	0001	MTC-00013922	Roark, Rex	0001	MTC-00021900
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Roark, William	0002	MTC-00032252	root@ wt6.usdoj.gov	0002	MTC-00001791	Russell, Rick	0002	MTC-00013551
Robbins, Denise K.	0002	MTC-00004220	root@ wt6.usdoj.gov	0002	MTC-00002038	Russell, Scott	0001	MTC-00000326
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Roberts, Adam	0001	MTC-00001150	root@ wt6.usdoj.gov	0002	MTC-00002732	Ruter, Kate	0001	MTC-00010674
Roberts, Bud	0001	MTC-00015567	root@ wt6.usdoj.gov	0002	MTC-00004479	Ruterman, Ernest	0001	MTC-00005158
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Rondeau, Sharon	0001	MTC-00028791	Russel, Tom	0001	MTC-00005028	Saunders, Colem	0003	MTC-00033337
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Saville, Keith	0001	MTC-00007369	Schultz, Peter	0002	MTC-00028362	Sheer, Vickie	0001	MTC-00027772
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Sawyer, Judy	0001	MTC-00011343	Schulze, Bob	0001	MTC-00009505	Sheldon, Steve	0001	MTC-00011041
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Scafi, Frank	0001	MTC-00012396	Schwartz, Revelene	0001	MTC-00012492	Shepard, Monica	0001	MTC-00022086
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Scarmas, C.	0001	MTC-00023791	Schlipoti, Matt	0001	MTC-00022077	Sher, Lawrence	0001	MTC-00009051
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Schacher, Keith	0001	MTC-00023902	Scoggins, Hal	0001	MTC-00012274	Sheridan, Flash	0001	MTC-00005276
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Schaefer, Marshall	0001	MTC-00002924	Scott, Candy	0002	MTC-00032859	Sheridan, Susan	0001	MTC-00008993
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Schafer, Joe	0001	MTC-00023529	Scott, Tillema	0002	MTC-00026094	Sherman, Dennis	0001	MTC-00020659
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Schauer, Emil	0001	MTC-00013227	Scrivener, James R.	0001	MTC-00011990	Sherrell, Lee	0001	MTC-00008597
Schauer, William	0002	MTC-00033048	Scrofan, Richard	0002	MTC-00032223	Sherris, William	0001	MTC-00012651
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Storm, Stephen	0002	MTC-00033151	Swearenger, Audrey	0001	MTC-00021676	Tekakwitha.conference@worldnet.it.net	0001	MTC-00017263
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Willey, Roger	0001	MTC-00021101	Witek, Paul	0001	MTC-00024270	wt.catch1	0001	MTC-00021815
Willhauck, Christine	0001	MTC-00011938	Withrow, Gary	0001	MTC-00011812	wt.catch1	0001	MTC-00022108
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Zynski, Bud	0001	MTC-00009122

3. Express an Overall View of the Revised Proposed Final Judgment, but Offer No Analysis

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4. Express a View of the Revised Proposed Final Judgment and Offer a Limited Degree of Substantive Analysis

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cdaughtr@	0001	MTC-00013815	Cheadle, Tucker	0001	MTC-00005444	Christian, Dorothy	0001	MTC-00030196
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Centaur, Mike	0001	MTC-00014945	Chen, Edwina	0001	MTC-00018059	Christman, Gregg	0001	MTC-00013744
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Chaney, Gael Marshall	0001	MTC-00016891	Childers, Larry	0001	MTC-00016747	cjchris@		
Chaney, Kenneth	0001	MTC-00027181	Childerston, Nancy	0001	MTC-00022491	home.msn.com	0001	MTC-00014327
Chaney, Marshall	0001	MTC-00017766	Childs, Brian	0001	MTC-00017984	CJGX@aol.com	0001	MTC-00006550
Chang, Chun	0001	MTC-00032006	Childs, Marian	0001	MTC-00010627	cjscaparo@juno.com	0001	MTC-00011135
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CMS	0001	MTC-00025131	Collins, tom	0001	MTC-00006777	Cook, Jason	0001	MTC-00022535
CMSarge@ aol.com	0001	MTC-00006405	Collins, William	0001	MTC-00018153	Cook, Jason	0001	MTC-00025409
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Cook, Ross	0002	MTC-00031411	Couey, Ronald	0002	MTC-00033641	Crisp, Steven	0001	MTC-00024311
Cook, Thom	0001	MTC-00006403	Coughlin, Scott	0001	MTC-00016130	Crispian	0001	MTC-00014733
Cook, William	0001	MTC-00013097	Coulter, Campbell	0001	MTC-00028952	Crissman, Spencer	0001	MTC-00024217
Cooke, Darlene	0002	MTC-00030479	counterprt@aol.com	0001	MTC-00017234	Crist, Michael A.	0001	MTC-00028408
Cooke, Randall	0001	MTC-00000687	Counts, Jared	0001	MTC-00020146	Cristina, Andy	0001	MTC-00027465
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Copeland, Alan	0001	MTC-00006065	Cowie, James	0002	MTC-00015333	Crossley, Davejanatmsn@msn.com	0001	MTC-00021983
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Cordon, Kenneth	0001	MTC-00029719	Coyle, Michael	0005	MTC-00031561	rose-hulman.edu	0001	MTC-00024776
Corey, James	0005	MTC-00033408	Coyle, Michael	0001	MTC-00016432	ctgregl@juno.com	0001	MTC-00010347
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Cutcher, Phyllis & Hal	0001	MTC-00011715	Daniels, Dale	0001	MTC-00007519	Davis, Colin	0001	MTC-00017670
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Cwynar, Ann	0001	MTC-00006045	Danis, Gary	0001	MTC-00031230	Davis, Don	0001	MTC-00016107
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Ed	0001	MTC-00000132	Ellett, G. Baker	0001	MTC-00031834	erkkifin@ mfi.net	0001	MTC-00011315
ed@mail.jp.uab.edu	0002	MTC-00015589	ellieford@ juno.com	0001	MTC-00028115	Erland, A.	0001	MTC-00004040
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fb8@cornell.edu	0001	MTC-00015958	Forde, George	0003	MTC-00031064	Frankhauser, Doug	0001	MTC-00005402
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Flagg, Tony	0001	MTC-00024219	Forkazoo2@aol.com	0002	MTC-00018630	Franklin, Doug	0001	MTC-00015425
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Grossklas, William	0001	MTC-00005512	Hach, George	0002	MTC-00025672	Hamannhome@aol.com	0001	MTC-00013597
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Gruber, Theodore and Shelley	0001	MTC-00005630	Hagan, Craig, I.	0002	MTC-00019092	Hamlin, Brian M.	0001	MTC-00014645
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Hebdon, James	0001	MTC-00001235	henk@snapper.sonerplaza.nl	0001	MTC-00010715	Hicks, Thomas	0001	MTC-00019909
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Howe, John M	0002	MTC-00026403	Hunnel, Walter	0001	MTC-00018848	ILPI Support Team	0002	MTC-00001814
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Jasper, Rich	0002	MTC-00030421	Jessee, Chris	0001	MTC-00026024	Johnson, Kathleen	0001	MTC-00008538
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David, David	0001	MTC-00004626	Jetton, Richard	0001	MTC-00019357	Johnson, Mark	0001	MTC-00011523
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Johnson, Miles	0001	MTC-00019222	Jones, King K.	0001	MTC-00010051	K1eOx@earthlink.net	0001	MTC-00002604
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Johnson, Phillip	0001	MTC-00002538	Jones, Lewis	0001	MTC-00003469	Kaczmarczyk, Kathy and David	0002	MTC-00020532
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Kuntz, Shane	0002	MTC-00020039	Lamone, Chris	0001	MTC-00016272	Larse, Gareth	0001	MTC-00005969
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Mr. Theoden	0001	MTC-00003080	Murrell, Fred	0001	MTC-00008417	Nay, Stephen	0001	MTC-00003064
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Mundy, Bill	0002	MTC-00026876	Na, Praw	0001	MTC-00012717	Nelson, Cody	0002	MTC-00000764
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Nicoloff, Cathy	0001	MTC-00015014	Ntlor	0001	MTC-00019589	Ober, Jeff	0001	MTC-00003649
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Paul, Rand	0001	MTC-00014693	Pellerin, Jason	0001	MTC-00016125	Peterson, Agnes and Roland	0001	MTC-00025506
Paul, Ray	0001	MTC-00007112	Pellet, Robert	0001	MTC-00011709	Peterson, Bill	0001	MTC-00003183
paul-henry.hypolite@sandvik.com	0001	MTC-00017229	Pelletier, Yves	0001	MTC-00014887	Peterson, Bob	0002	MTC-00028465
Paul.Belt@ LibertyMutual.com	0001	MTC-00015344	Peluso, Aaron	0001	MTC-00004786	Peterson, Brian	0002	MTC-00025976
paulbarker-1@yahoo.com	0001	MTC-00028620	Pelzl, Paul	0001	MTC-00016833	Peterson, Chris	0001	MTC-00015174
Paulick, Nicholas	0001	MTC-00017696	Pence, Jamie	0001	MTC-00024698	Peterson, Chuck	0001	MTC-00005841
Paulin, Jeff	0001	MTC-00006406	Pence, William	0001	MTC-00002177	Peterson, David	0001	MTC-00017240
Pauline, Jim	0001	MTC-00006576	Pence, William	0001	MTC-00026858	Peterson, Forest	0001	MTC-00026424
Paulk, Ron	0001	MTC-00029471	Pendelton, Bob	0001	MTC-00016883	Peterson, Guy	0002	MTC-00001521
Paulo, Joe	0002	MTC-00026260	Pendergast, Patricia F.	0001	MTC-00026011	Peterson, Howard	0001	MTC-00024934
Paulson, John	0003	MTC-00033545	Pendleton, Nathaniel	0002	MTC-00024952	Peterson, Jean	0001	MTC-00027943
Paulson, John	0003	MTC-00027458	Penin, Lew	0001	MTC-00003849	Peterson, Joan	0001	MTC-00002362
Paulus, Owen	0001	MTC-00006967	Penn, Steve	0002	MTC-00014232	Peterson, Kim	0001	MTC-00007260
Pauwels Sr., Bill	0002	MTC-00032724	Penney, Ian	0001	MTC-00016468	Peterson, Larry	0001	MTC-00013579
Pavao, Aaron	0001	MTC-00016393	Pennie, Jason	0001	MTC-00015708	Peterson, Lauren	0003	MTC-00016805
			Penning, Ben	0001	MTC-00018581	Peterson, Rick	0001	MTC-00024694
			Pennington, Craig	0002	MTC-00016538	Peterson, Roland	0001	MTC-00030829

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Peterson, Scott	0001	MTC-00000580	Pierce, Jeff	0002	MTC-00011577	Podnar, Paul	0002	MTC-00027464
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Peterson, Warren	0001	MTC-00020881	Pierce, Ted	0001	MTC-00006365	Poet, Kevin	0003	MTC-00028296
Peterson, Wayne	0001	MTC-00010191	Pieri, Rich	0001	MTC-00015889	Poff, M. June	0002	MTC-00033520
Peterson, Wes	0001	MTC-00004620	Piester, Patricia	0001	MTC-00029673	Poggio, Andy	0001	MTC-00016846
Peterson, William	0002	MTC-00030311	Pietrowicz, Stephen R.	0003	MTC-00027404	Pohjanraito, Jani	0001	MTC-00011059
Peterson, William	0001	MTC-00009392	Pietrowski, E. L.	0001	MTC-00008862	Pohl, Alvin J.	0001	MTC-00010647
Peterson, William D.	0001	MTC-00007138	Pilke, Dave	0001	MTC-00018715	Pohl, Gerald B.	0001	MTC-00024240
Petillo, John	0001	MTC-00023100	Piher, L. Drew	0001	MTC-00027606	Pohlbel, Christian	0002	MTC-00014992
Petit, B.	0001	MTC-00004386	Pihl, Torsten	0001	MTC-00018173	Pointer, Aubrey	0001	MTC-00013613
Petko, Alice	0001	MTC-00011910	Pijar, Greg	0001	MTC-00031661	Pokey	0001	MTC-00008921
Petkovsek, Cory	0002	MTC-00022722	Pike, August	0002	MTC-00031999	Poldrack, Russell	0001	MTC-00016718
Petolillo, Robert	0002	MTC-00027931	Pike, Jack	0001	MTC-00006812	Polen, Karen	0001	MTC-00031131
Petracca, Thomas J.	0001	MTC-00020965	Piland, Gary	0001	MTC-00013158	Polenychko, Dave	0001	MTC-00017002
Petrane, Raymond	0001	MTC-00013604	Pilger, John J.	0002	MTC-00026974	Polin, Joel	0001	MTC-00006594
Petree, Russell	0001	MTC-00016391	Pilgrim, Philip	0001	MTC-00017337	Polini, Eleanor	0002	MTC-00027746
Petrocci, John	0001	MTC-00007668	Piller, Chip	0002	MTC-00027629	Pollack, Dan	0002	MTC-00003107
Petroci Jr., John J.	0001	MTC-00030471	Pillay, Chris	0001	MTC-00030076	Pollack, Jordan	0002	MTC-00010278
Petroci, Michelle Salom	0001	MTC-00026134	Pillow, John E.	0001	MTC-00033374	Pollard, Phillip	0001	MTC-00018631
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Petrulakis, George	0002	MTC-00031741	Pinion, Mary	0001	MTC-00022467	Pollock, Roy	0001	MTC-00018131
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Pettengill, Ron and Marylou	0001	MTC-00028771	Pintler, Mary D.	0001	MTC-00011552	Poltorak, Elie	0001	MTC-00027551
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Petty, Scott	0002	MTC-00033636	Pipal, Randy	0001	MTC-00028996	Pompei, Warren	0001	MTC-00025396
Pevear, Sid and Anita	0001	MTC-00013615	Piper, Greg J.	0001	MTC-00013547	Ponder, PJ	0001	MTC-00017749
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Pfeiffer, Chuck	0002	MTC-00000027	Pippin, Jason	0001	MTC-00000905	Pontius, Dale	0002	MTC-00027180
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Phan, Anh	0001	MTC-00028248	Pirzadeh, Amin	0001	MTC-00013141	Ponto, Mr. and Mrs. Roger	0001	MTC-00008738
Phan, DuyMy L.	0001	MTC-00000381	Pistoresi, Nello and Son, Inc.	0001	MTC-00029938	Pooelker, Paul F.	0001	MTC-00008169
Pharr, David	0001	MTC-00005919	Pitman, Jeff	0001	MTC-00014980	Poole, Brian	0001	MTC-00023701
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Phillips, John	0001	MTC-00008666	Plas, David R.	0001	MTC-00001250	Poschel, Tim	0002	MTC-00021762
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Phillips, Michael	0002	MTC-00025598	Plastina, Dan	0001	MTC-00005494	Post, Jeff	0001	MTC-00018039
Phillips, Richard	0001	MTC-00030036	Platt, George	0001	MTC-00029989	Post, John	0002	MTC-00016381
Phillips, Robert C.	0001	MTC-00010066	playcon@ aol.com	0001	MTC-00026446	Poster, Gary	0001	MTC-00023465
Phillips, Seymour	0001	MTC-00000894	Plefka, Bob	0001	MTC-00006327	potenisaa@ attbi.com	0001	MTC-00021965
Phillips, Thomas	0001	MTC-00010102	Pleham, Randy	0001	MTC-00011542	Pothier, Steven	0001	MTC-00019477
Phillips, Trudy	0001	MTC-00016813	Plemel, J. Randolph	0002	MTC-00015115	Potrer, Ed and REva	0001	MTC-00008489
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Phillipson, Sean	0001	MTC-00010802	Plente, James	0002	MTC-00025786	Potter, Jim	0001	MTC-00017262
Philpot, Morgan	0001	MTC-00009949	Pleschutznig, Andeas	0001	MTC-00032247	Potter, Ken	0001	MTC-00013442
Phipp, Perry L.	0001	MTC-00025714	Pleschutznig, Andeas	0001	MTC-00000143	Potter, Richard	0001	MTC-00001474
Phoenix	0001	MTC-00004175	Pleshko, Bruce and Leslie	0001	MTC-00007796	Poucher, Greg	0001	MTC-00019611
Piasecki, Joseph	0001	MTC-00016731	Pletter, Claudia	0001	MTC-00024700	Poulsen, Gil	0001	MTC-00025470
Platek, Michael	0001	MTC-00015848	Plevin, Richard	0001	MTC-00023448	Poulton, Chet	0001	MTC-00004794
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Pickens, Dave	0004	MTC-00004832	Pliske, Chuck	0001	MTC-00026639	Povirk, Lawrence	0003	MTC-00024690
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Pickering, Miles	0001	MTC-00016176	Plitt, Allen L.	0001	MTC-00008879	Powell, Adam C.	0001	MTC-00028312
Pickett, Michael and Sally	0001	MTC-00024882	Pluck, Thomas	0001	MTC-00016484	Powell, Billy	0001	MTC-00006921
Picketts, Scott	0003	MTC-00016514	Plummer, Christopher	0001	MTC-00033428	Powell, Billy	0001	MTC-00013422
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Pickup, Eric	0001	MTC-00004984	Plummer, James	0001	MTC-00011801	Powell, Charles R.	0001	MTC-00006704
Picon, W.	0002	MTC-00012900	Plump, Michael	0001	MTC-00015048	Powell, Ed	0001	MTC-00032110
Picon, Aaron T.	0001	MTC-00002775	pnills@ mc3inc.com	0001	MTC-00010392	Powell, Edward	0002	MTC-00013580
Piehl, Curby A.	0001	MTC-00016280	Poage, Sharla S.	0001	MTC-00030496	Powell, Harry L.	0001	MTC-00007117
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Pierce, Al	0001	MTC-00013570	Pockyain, Allen	0001	MTC-00014732	Powell, Stuart	0001	MTC-00006730
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Powers, Thomas	0001	MTC-00029472	Pryor, Michael	0002	MTC-00016546	Rael-Brook, Graham	0001	MTC-00006486
Poynter, David	0001	MTC-00015825	pshoup@juno.com	0001	MTC-00028188	Raffaelli, Paulo	0001	MTC-00018705
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Poz, Mike	0002	MTC-00000534	psychohist@aol.com	0005	MTC-00001949	Ragsdale, Ian	0001	MTC-00016916
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Pozzuoli, A.	0001	MTC-00000610	Puckett, James	0001	MTC-00023899	Rahardja, Robert	0001	MTC-00002760
pparker@mdot.state.md.us	0001	MTC-00021993	Puckett, James E.	0001	MTC-00008559	Rahim Hasan Z.	0001	MTC-00031145
Prabhudesai, Chetain	0002	MTC-00029359	Puetz, Greg	0001	MTC-00026728	Rahim, Hasan Z.	0001	MTC-00031159
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Prater, Sandra	0001	MTC-00031704	Pullins, Scott	0001	MTC-00028648	Raju, Padma	0001	MTC-00006827
Pratt, Bill	0001	MTC-00010482	Pullins, Scott A.	0001	MTC-00014643	Rakor, Jerry	0001	MTC-00013705
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Pratt, Sandra	0001	MTC-00008222	Puram, Prakash	0002	MTC-00005551	Ralph	0001	MTC-00000660
Pratt, Vince	0002	MTC-00004691	Purdie, Scott & Debbie	0001	MTC-00008216	Ralston, Ron	0002	MTC-00017064
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Preul, Mark	0001	MTC-00024740	Putman, Stephen	0002	MTC-00004466	ramesh.shah@	0001	MTC-00024794
Prevallet, James	0002	MTC-00006227	Putnam, Kyle	0002	MTC-00000616	sspsolutions.com		
Prevo, Ken	0001	MTC-00001029	Putnam, Larry	0001	MTC-00008826	Ramirez, Juan E.	0001	MTC-00029158
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Preztop, John	0001	MTC-00014446	Putt, Jim	0002	MTC-00030008	Ramirez, Tony	0001	MTC-00014461
Priby@ aol.com	0001	MTC-00005889	pwknopp@pacbell.net	0001	MTC-00015957	Ramm, Alexander	0002	MTC-00032983
Price, Andrew	0001	MTC-00023516	Pybusm Keith	0002	MTC-00009721	Ramos, Gabriel	0002	MTC-00002154
Price, Fern	0001	MTC-00006004	Pyle, Kathy	0001	MTC-00013801	Rampersad, Taran	0003	MTC-00004725
Price, Hallie M.	0001	MTC-00030172	Pyrrros, C.	0003	MTC-00000055	Ramsay, Bruce	0002	MTC-00033353
Price, Judy	0001	MTC-00008036	Pytel, Todd P.	0001	MTC-00023414	Ramsay, Colin N.	0001	MTC-00025872
Price, Larry A.	0002	MTC-00004812	Qian, Guoling	0001	MTC-00010735	Ramsdell, Robert C. III	0002	MTC-00016374
Price, Lawrence	0001	MTC-00005565	Qu, Alex H.	0002	MTC-00005055	Ramsell, Todd	0001	MTC-00013120
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Schweisguth, Melissa	0001	MTC-00028867	Senften, Virginia	0001	MTC-00031135	Shaw, Jason	0001	MTC-00008543
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Scoggins, Vern	0001	MTC-00014266	Serafini, Francis H.	0001	MTC-00013785	Shawnm@wsp008010wss-inprise.com	0001	MTC-00016625
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Shepherd, John	0001	MTC-00006089	Siebold, Edward	0001	MTC-00014170	sixkidsb@aol.com	0001	MTC-00017219
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Spotswood, Robert	0001	MTC-00019915	starft@ sat.net	0001	MTC-00010335	Sterbenz, William K.	0002	MTC-00023461
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Springer, Bob	0002	MTC-00026875	Starnes, Jim	0001	MTC-00006767	Stermier, Stewart J.	0001	MTC-00018824
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St Clair, Douglas	0001	MTC-00003712	Stb145@ juno.com	0001	MTC-00026901	Stevens, William	0002	MTC-00003416
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Stoewe, Walter	0001	MTC-00006439	Stromberg, Dan	0001	MTC-00003882	Suttell, Frank	0001	MTC-00018762
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Stokes, Sharon	0001	MTC-00006292	Strong, Thomas	0001	MTC-00024084	Svenselius, Wilhelm	0001	MTC-00020523
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Stone, Chris	0001	MTC-00000410	Struts, Jill	0001	MTC-00030051	Svoboda, Albert	0002	MTC-00026649
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Stone, Steve	0002	MTC-00019559	Stubits, Eva	0001	MTC-00028715	Swaminathan, Panchanadam	0002	MTC-00006509
Stone, Tabby	0001	MTC-00014238	Stucky, Jeff	0001	MTC-00006782	Swan, Brian	0001	MTC-00016884
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Stoner, Richard	0001	MTC-00013791	sturde@ az.com	0007	MTC-00028349	Swanson, Eric R.	0001	MTC-00023160
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Stout, Jim	0001	MTC-00008114	Sue@ pecco.com	0001	MTC-00010419	Sweetman, James	0001	MTC-00011267
Stout, Justin	0001	MTC-00002586	sueamark@ msn.com	0001	MTC-00028621	Sweetman, Michael	0001	MTC-00023890
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Taggart, Matt	0001	MTC-00023699	Tedd, Kelley G.	0001	MTC-00004272	Thomas, Julian	0001	MTC-00018491
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Waller, Noah L.	0001	MTC-00019840	Warren, Lee	0001	MTC-00000322	Weckstine@ aol.com	0001	MTC-00007642
Wallgren@ flash.net	0001	MTC-00028185	Warren, Michael	0001	MTC-00000834	Weddington, Susan	0001	MTC-00033794
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West, Brian	0001	MTC-00001314	Whitson, Arthur	0001	MTC-00005976	william@	0001	MTC-00000874
West, Dennis	0002	MTC-00004802	Whitt, Robert K.	0001	MTC-00009043	mta2.srv.hcvnl.cv.net		
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Williams, Gregg	0002	MTC-00028368	wingswren@yahoo.com	0001	MTC-00028087	Wong, MunHon	0001	MTC-00020335
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Deputy Director of Operations

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Virus-Serum-Toxin Act; records and reports amendment; comment request; comments due by 3-18-02; published 1-15-02 [FR 02-00938]

**COMMERCE DEPARTMENT
National Oceanic and Atmospheric Administration**

Fishery conservation and management:
Caribbean, Gulf of Mexico, and South Atlantic fisheries—
South Atlantic shrimp; comments due by 3-21-02; published 2-19-02 [FR 02-03979]
Importation, exportation, and transportation of wildlife:
Incidental take permits—
Chewuch River, WA; habitat conservation plan; comments due by 3-18-02; published 2-15-02 [FR 02-03815]

**DEFENSE DEPARTMENT
Engineers Corps**

Danger zones and restricted areas:
Kennebec River, ME; Bath Ironworks Shipyard; comments due by 3-18-02; published 2-14-02 [FR 02-03557]

ENVIRONMENTAL PROTECTION AGENCY

Acquisition regulations:
Contractor performance evaluations; comments due by 3-22-02; published 2-20-02 [FR 02-04068]

Air pollutants, hazardous; national emission standards:
Delegations' provisions; clarifications; comments due by 3-18-02; published 1-16-02 [FR 02-00188]

Air pollution control; new motor vehicles and engines:
Heavy-duty diesel engines and vehicles; 2004 and later model year emission standards; nonconformance penalties; comments due by 3-18-02; published 1-16-02 [FR 02-01109]

ENVIRONMENTAL PROTECTION AGENCY

Air quality implementation plans; approval and promulgation; various States; air quality planning purposes; designation of areas:
Massachusetts; comments due by 3-21-02; published 2-19-02 [FR 02-03758]

ENVIRONMENTAL PROTECTION AGENCY

Air quality implementation plans; approval and promulgation; various States; air quality planning purposes; designation of areas:
Massachusetts; comments due by 3-21-02; published 2-19-02 [FR 02-03759]

Pesticides; tolerances in food, animal feeds, and raw agricultural commodities:
Benomyl; comments due by 3-18-02; published 1-15-02 [FR 02-00964]

Casein, etc.; comments due by 3-18-02; published 1-15-02 [FR 02-00699]

Nicotine; comments due by 3-18-02; published 1-16-02 [FR 02-00628]

Sodium starch glycolate; comments due by 3-18-02; published 1-17-02 [FR 02-01247]

Superfund program:
National oil and hazardous substances contingency plan—
National priorities list update; comments due by 3-21-02; published 2-19-02 [FR 02-03655]

ENVIRONMENTAL PROTECTION AGENCY

Superfund program:
National oil and hazardous substances contingency plan—
National priorities list update; comments due by 3-21-02; published 2-19-02 [FR 02-03653]

ENVIRONMENTAL PROTECTION AGENCY

Superfund program:
National oil and hazardous substances contingency plan—

National priorities list update; comments due by 3-21-02; published 2-19-02 [FR 02-03654]

ENVIRONMENTAL PROTECTION AGENCY

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update; comments due by 3-21-02; published 2-19-02 [FR 02-03764]

ENVIRONMENTAL PROTECTION AGENCY

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update; comments due by 3-21-02; published 2-19-02 [FR 02-03765]

ENVIRONMENTAL PROTECTION AGENCY

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update; comments due by 3-22-02; published 2-20-02 [FR 02-03919]

ENVIRONMENTAL PROTECTION AGENCY

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update; comments due by 3-22-02; published 2-20-02 [FR 02-03920]

Toxic substances:

Significant new uses—

C.I. Pigment orange 20, etc.; comments due by 3-18-02; published 1-15-02 [FR 02-00963]

FEDERAL COMMUNICATIONS COMMISSION

Common carrier services:

Telecommunications Act of 1996; implementation—

Wireline services offering advanced telecommunications capability; deployment; comments due by 3-18-02; published 1-15-02 [FR 02-00902]

Radio stations; table of assignments:

Oklahoma; comments due by 3-18-02; published 2-8-02 [FR 02-03030]

Various States; comments due by 3-18-02; published 2-8-02 [FR 02-03031]

INTERIOR DEPARTMENT Fish and Wildlife Service

Importation, exportation, and transportation of wildlife:

Incidental take permits—Chewuch River, WA; habitat conservation plan; comments due by 3-18-02; published 2-15-02 [FR 02-03815]

JUSTICE DEPARTMENT

Executive Office for Immigration Review:

Immigration Appeals Board; case management; procedural reforms; comments due by 3-21-02; published 2-19-02 [FR 02-03801]

JUSTICE DEPARTMENT

Parole Commission

Federal prisoners; paroling and releasing, etc.:

District of Columbia Code—Parolees arrested and held in District of Columbia on warrants charging them with parole violations; revocation process; comments due by 3-19-02; published 1-18-02 [FR 02-01308]

RAILROAD RETIREMENT BOARD

Railroad Unemployment Insurance Act:

Employers' contributions and contribution reports; filing via Internet; comments due by 3-18-02; published 1-16-02 [FR 02-01095]

TRANSPORTATION DEPARTMENT

Coast Guard

Ports and waterways safety:

North Carolina sea coast and Cape Fear River and Beaufort Inlet approaches; port access routes study; comments due by 3-19-02; published 1-18-02 [FR 02-01371]

TRANSPORTATION DEPARTMENT

Computer reservation systems, carrier-owned; expiration date extension; comments due by 3-18-02; published 2-15-02 [FR 02-03924]

TRANSPORTATION DEPARTMENT

Federal Aviation Administration

Airworthiness directives:

Bell; comments due by 3-18-02; published 1-16-02 [FR 02-01057]

Dassault; comments due by 3-18-02; published 2-15-02 [FR 02-03584]

TRANSPORTATION DEPARTMENT

Federal Aviation Administration

Airworthiness directives:

Eurocopter France; comments due by 3-18-02; published 1-16-02 [FR 02-01056]

TRANSPORTATION DEPARTMENT

Federal Aviation Administration

Airworthiness directives:

MD Helicopters, Inc.; comments due by 3-18-02; published 1-16-02 [FR 02-01058]

TRANSPORTATION DEPARTMENT

Federal Aviation Administration

Airworthiness directives:

MD Helicopters, Inc.; comments due by 3-18-02; published 1-17-02 [FR 02-01054]

TRANSPORTATION DEPARTMENT

Federal Aviation Administration

Airworthiness standards:

Transport category airplanes—Flightdeck design; security considerations; comments due by 3-18-02; published 1-15-02 [FR 02-00965]

TRANSPORTATION DEPARTMENT

Transportation Security Administration

Aviation security infrastructure fees

Correction; comments due by 3-18-02; published 2-25-02 [FR C2-04148]

Aviation security infrastructure fees; imposition; comments due by 3-18-02; published 2-20-02 [FR 02-04148]

LIST OF PUBLIC LAWS

This is a continuing list of public bills from the current session of Congress which have become Federal laws. It may be used in conjunction

with "PLUS" (Public Laws Update Service) on 202-523-6641. This list is also available online at <http://www.nara.gov/fedreg/plawcurr.html>.

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S. 1206/P.L. 107-149

Appalachian Regional Development Act Amendments of 2002 (Mar. 12, 2002; 116 Stat. 66)

H.R. 1892/P.L. 107-150

Family Sponsor Immigration Act of 2002 (Mar. 13, 2002; 116 Stat. 74)

H.R. 3699/P.L. 107-151

To revise certain grants for continuum of care assistance for homeless individual and families. (Mar. 13, 2002; 116 Stat. 76)

Last List March 13, 2002

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Title	Stock Number	Price	Revision Date
1, 2 (2 Reserved)	(869-048-00001-1)	9.00	Jan. 1, 2002
3 (1997 Compilation and Parts 100 and 101)	(869-044-00002-4)	36.00	¹ Jan. 1, 2001
4	(869-048-00003-8)	9.00	⁷ Jan. 1, 2002
5 Parts:			
*1-699	(869-048-00004-6)	57.00	Jan. 1, 2002
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*1200-End, 6 (6 Reserved)	(869-048-00006-2)	58.00	Jan. 1, 2002
7 Parts:			
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*700-899	(869-048-00013-5)	54.00	Jan. 1, 2002
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*1950-1999	(869-048-00020-8)	47.00	Jan. 1, 2002
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*500-599	(869-048-00034-8)	42.00	Jan. 1, 2002
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13	(869-048-00036-4)	47.00	Jan. 1, 2002

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14 Parts:			
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16 Parts:			
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20 Parts:			
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22 Parts:			
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26 Parts:			
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50-299	(869-044-00092-0)	23.00	Apr. 1, 2001
300-499	(869-044-00093-8)	54.00	Apr. 1, 2001
500-599	(869-044-00094-6)	12.00	⁵ Apr. 1, 2001
600-End	(869-044-00095-4)	15.00	Apr. 1, 2001
27 Parts:			
1-199	(869-044-00096-2)	57.00	Apr. 1, 2001

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200-End	(869-044-00097-1)	26.00	Apr. 1, 2001	100-135	(869-044-00151-9)	38.00	July 1, 2001
28 Parts:				136-149	(869-044-00152-7)	55.00	July 1, 2001
0-42	(869-044-00098-9)	55.00	July 1, 2001	150-189	(869-044-00153-5)	52.00	July 1, 2001
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0-99	(869-044-00100-4)	45.00	July 1, 2001	266-299	(869-044-00156-0)	45.00	July 1, 2001
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900-1899	(869-044-00103-9)	33.00	July 1, 2001	425-699	(869-044-00159-4)	55.00	July 1, 2001
1900-1910 (§§ 1900 to 1910.999)	(869-044-00104-7)	55.00	July 1, 2001	700-789	(869-044-00160-8)	55.00	July 1, 2001
1910 (§§ 1910.1000 to end)	(869-044-00105-5)	42.00	July 1, 2001	790-End	(869-044-00161-6)	44.00	July 1, 2001
1911-1925	(869-044-00106-3)	20.00	⁶ July 1, 2001	41 Chapters:			
1926	(869-044-00107-1)	45.00	July 1, 2001	1, 1-1 to 1-10	13.00	³ July 1, 1984	
1927-End	(869-044-00108-0)	55.00	July 1, 2001	1, 1-11 to Appendix, 2 (2 Reserved)	13.00	³ July 1, 1984	
30 Parts:				3-6	14.00	³ July 1, 1984	
1-199	(869-044-00109-8)	52.00	July 1, 2001	7	6.00	³ July 1, 1984	
200-699	(869-044-00110-1)	45.00	July 1, 2001	8	4.50	³ July 1, 1984	
700-End	(869-044-00111-7)	53.00	July 1, 2001	9	13.00	³ July 1, 1984	
31 Parts:				10-17	9.50	³ July 1, 1984	
0-199	(869-044-00112-8)	32.00	July 1, 2001	18, Vol. I, Parts 1-5	13.00	³ July 1, 1984	
200-End	(869-044-00113-6)	56.00	July 1, 2001	18, Vol. II, Parts 6-19	13.00	³ July 1, 1984	
32 Parts:				18, Vol. III, Parts 20-52	13.00	³ July 1, 1984	
1-39, Vol. I	15.00	² July 1, 1984		19-100	13.00	³ July 1, 1984	
1-39, Vol. II	19.00	² July 1, 1984		1-100	22.00	July 1, 2001	
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1-190	(869-044-00114-4)	51.00	⁶ July 1, 2001	102-200	33.00	July 1, 2001	
191-399	(869-044-00115-2)	57.00	July 1, 2001	201-End	24.00	July 1, 2001	
400-629	(869-044-00116-8)	35.00	⁶ July 1, 2001	42 Parts:			
630-699	(869-044-00117-9)	34.00	July 1, 2001	1-399	(869-044-00166-7)	51.00	Oct. 1, 2001
700-799	(869-044-00118-7)	42.00	July 1, 2001	400-429	(869-044-00167-5)	59.00	Oct. 1, 2001
800-End	(869-044-00119-5)	44.00	July 1, 2001	430-End	(869-044-00168-3)	58.00	Oct. 1, 2001
33 Parts:				43 Parts:			
1-124	(869-044-00120-9)	45.00	July 1, 2001	1-999	(869-044-00169-1)	45.00	Oct. 1, 2001
125-199	(869-044-00121-7)	55.00	July 1, 2001	1000-end	(869-044-00170-5)	56.00	Oct. 1, 2001
200-End	(869-044-00122-5)	45.00	July 1, 2001	44	(869-044-00171-3)	45.00	Oct. 1, 2001
34 Parts:				45 Parts:			
1-299	(869-044-00123-3)	43.00	July 1, 2001	1-199	(869-044-00172-1)	53.00	Oct. 1, 2001
300-399	(869-044-00124-1)	40.00	July 1, 2001	200-499	(869-044-00173-0)	31.00	Oct. 1, 2001
400-End	(869-044-00125-0)	56.00	July 1, 2001	500-1199	(869-044-00174-8)	45.00	Oct. 1, 2001
35	(869-044-00126-8)	10.00	⁶ July 1, 2001	1200-End	(869-044-00175-6)	55.00	Oct. 1, 2001
36 Parts				46 Parts:			
1-199	(869-044-00127-6)	34.00	July 1, 2001	1-40	(869-044-00176-4)	43.00	Oct. 1, 2001
200-299	(869-044-00128-4)	33.00	July 1, 2001	41-69	(869-044-00177-2)	35.00	Oct. 1, 2001
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37	(869-044-00130-6)	45.00	July 1, 2001	90-139	(869-044-00179-9)	41.00	Oct. 1, 2001
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40 Parts:				500-End	(869-044-00184-5)	23.00	Oct. 1, 2001
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52 (52.01-52.1018)	(869-044-00136-5)	50.00	July 1, 2001	20-39	(869-044-00186-1)	43.00	Oct. 1, 2001
52 (52.1019-End)	(869-044-00137-3)	55.00	July 1, 2001	40-69	(869-044-00187-0)	36.00	Oct. 1, 2001
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60 (Apps)	(869-044-00140-3)	51.00	July 1, 2001	48 Chapters:			
61-62	(869-044-00141-1)	35.00	July 1, 2001	1 (Parts 1-51)	(869-044-00190-0)	60.00	Oct. 1, 2001
63 (63.1-63.599)	(869-044-00142-0)	53.00	July 1, 2001	1 (Parts 52-99)	(869-044-00191-8)	45.00	Oct. 1, 2001
63 (63.600-63.1199)	(869-044-00143-8)	44.00	July 1, 2001	2 (Parts 201-299)	(869-044-00192-6)	53.00	Oct. 1, 2001
63 (63.1200-End)	(869-044-00144-6)	56.00	July 1, 2001	3-6	(869-044-00193-4)	31.00	Oct. 1, 2001
64-71	(869-044-00145-4)	26.00	July 1, 2001	7-14	(869-044-00194-2)	51.00	Oct. 1, 2001
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¹ Because Title 3 is an annual compilation, this volume and all previous volumes should be retained as a permanent reference source.

² The July 1, 1985 edition of 32 CFR Parts 1-189 contains a note only for Parts 1-39 inclusive. For the full text of the Defense Acquisition Regulations in Parts 1-39, consult the three CFR volumes issued as of July 1, 1984, containing those parts.

³ The July 1, 1985 edition of 41 CFR Chapters 1-100 contains a note only for Chapters 1 to 49 inclusive. For the full text of procurement regulations in Chapters 1 to 49, consult the eleven CFR volumes issued as of July 1, 1984 containing those chapters.

⁴ No amendments to this volume were promulgated during the period January 1, 2000, through January 1, 2001. The CFR volume issued as of January 1, 2000 should be retained.

⁵ No amendments to this volume were promulgated during the period April 1, 2000, through April 1, 2001. The CFR volume issued as of April 1, 2000 should be retained.

⁶ No amendments to this volume were promulgated during the period July 1, 2000, through July 1, 2001. The CFR volume issued as of July 1, 2000 should be retained.

⁷ No amendments to this volume were promulgated during the period January 1, 2001, through January 1, 2002. The CFR volume issued as of January 1, 2001 should be retained.

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