

on June 26. Arrange for oral presentations by June 22.

**ADDRESSES:** Boeing Commercial Airplane Group, 535 Garden Avenue, N., Building 10-16, Room 11G4, Renton, WA.

**FOR FURTHER INFORMATION CONTACT:** Effie M. Upshaw, Office of Rulemaking ARM-209, FAA, 800 Independence Avenue, SW., Washington, DC 20591, Telephone (202) 267-7626, FAX (202) 267-5075, or e-mail at [effie.upshaw@faa.gov](mailto:effie.upshaw@faa.gov).

**SUPPLEMENTARY INFORMATION:** Pursuant to section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463; 5 U.S.C. app. III), notice is given of an ARAC meeting to be held June 27-28, in Renton, WA.

The agenda will include:

#### June 26

- Opening Remarks
- FAA Report
- Joint Aviation Authorities Report
- Transport Canada Report
- Harmonization Management Team Report
- Executive Committee Report
- Human Factors Harmonization Working Group (HWG) Report
- Seat Test HWG Report
- Design for Security HWG Report
- Ice Protection HWG Report
- Engine HWG Report
- Continued Airworthiness Assessment Methodology Working Group Report
- Flight Test HWG Report
- Electromagnetic Effects HWG Report
- Powerplant Installation HWG Report
- Mechanical Systems HWG Report
- Cargo Standard HWG Report

#### June 27

- General Structures HWG Report
- Airworthiness Assurance HWG Report
- Extended Range with Two-Engine Aircraft Tasking Update
- Loads & Dynamics HWG Report
- Flight Guidance System HWG Report
- System Design and Analysis HWG Report
- Avionics Systems HWG Report
- Electrical Systems HWG Report

The ARAC is expected to approve the following submittals for forwarding to the FAA:

- Recommendations addressing installation of a primary ice detection systems, or visual cues for recognizing ice accretion on specified airplane surfaces (Ice Protection HWG);
- Recommendation revising the Class B cargo compartments and establishing standards for a new Class F cargo compartment; and
- Technical reports drafted under the fast track process by the Human

Factors, Loads and Dynamics, Mechanical Systems, and Avionics Systems HWG's.

Additionally, there will be a discussion/review of FAA-prepared documents that evolved from technical reports prepared by the System Design and Analysis HWG under the fast track process.

Attendance is open to the public, but will be limited to the space available. Visitor badges are required to enter Boeing Building 10-16. Please confirm your attendance with Norm Turner, (425) 234-3312, or by e-mail—[norman.g.turner@Boeing.com](mailto:norman.g.turner@Boeing.com).—and provide the following information: full legal name, country of citizenship, and company that you represent, if applicable. Please arrive 15 minutes early to avoid any problems with parking or badges.

The public must make arrangements by June 22 to present oral statements at the meeting. Written statements may be presented to the committee at any time by providing 25 copies to the Assistant Executive Director for Transport Airplane and Engine issues or by providing copies at the meeting. Copies of the documents to be approved may be made available by contacting the person listed under the heading **FOR FURTHER INFORMATION CONTACT**.

If you are in need of assistance or require a reasonable accommodation for the meeting or meeting documents, please contact the person listed under the heading **FOR FURTHER INFORMATION CONTACT**. Sign and oral interpretation, as well as a listening device, can be made available if requested 10 calendar days before the meeting.

Issued in Washington, DC, on June 6, 2001.

**Brenda Courtney,**

*Acting Director, Office of Rulemaking.*

[FR Doc. 01-15163 Filed 6-12-01; 2:26 pm]

**BILLING CODE 4910-13-M**

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

[Policy Statement Number ANM-01-02]

#### FAA Policy on Type Certification Assessment of Thrust Management Systems

**AGENCY:** Federal Aviation Administration, DOT.

**ACTION:** Notice of policy statement; request for comments.

**SUMMARY:** This notice announces an FAA policy applicable to the type certification of transport category airplanes. This notice advises the

public, in particular manufacturers of transport category airplanes and their suppliers, that the FAA intends to adopt a new policy concerning the type certification assessment of thrust management systems. This notice is necessary to advise the public of this FAA policy and give all interested persons an opportunity to present their views on it.

**DATE:** Send your comments by July 16, 2001.

**ADDRESSES:** Send all comments on this policy statement to the individual identified under **FOR FURTHER INFORMATION CONTACT**.

**FOR FURTHER INFORMATION CONTACT:** Mike McRae, Federal Aviation Administration, Transport Airplane Directorate, Transport Standards Staff, Propulsion/Mechanical Systems Branch, ANM-112, 1601 Lind Avenue SW., Renton, WA 98055-4056; telephone (425) 227-2133; fax (425) 227-1320; e-mail: [mike.mcrae@faa.gov](mailto:mike.mcrae@faa.gov).

#### SUPPLEMENTARY INFORMATION:

##### Comments Invited

You may comment on this policy statement by sending any written data, views, or arguments as you may desire. You must identify the Policy Statement Number ANM-01-02 on your comments, and send your comments, in duplicate, to the address indicated above. The Transport Airplane Directorate (Transport Standards Staff) will consider all communications received on or before the closing date for comments.

##### Background

The FAA traditionally has certified automated thrust management features, such as autothrottles and "target rating" displays, on the basis that they are only conveniences to reduce crew workload and do not relieve the crew of any responsibility for assuring proper thrust management. Consequently, even when the crew is no longer directly involved in performing a given thrust management function, they must be "aware" when this function is not being performed safely. Further, when they do become "aware" of any thrust management malfunction, they must be capable of taking appropriate corrective action to safely address that malfunction.

For most thrust management systems (TMS) that the FAA has certified to date, this crew "awareness" has been accepted as coming from:

a. Inherent aircraft operational cues (for example, failure of the throttles to properly respond to an autothrottle command is usually assumed to be

detectable by improper movement of the throttle levers, engine indications, or other inherent aircraft responses); or

b. Adherence to training and procedures (for example, crews are trained to cross-check the TMS "target rating" against the Quick Reference Handbook rating or the rating on a dispatch sheet); or

c. Dedicated failure detection and annunciation (for example, if the autothrottle detects that it cannot perform its function, under some circumstances it will automatically disconnect itself and announce that fact through a crew alerting feature).

#### Service History Involving TMS Issues

There have been at least two recent accidents related to TMS effects:

##### 1. March 31, 1995, Tarom Airbus Model A310-300, Bucharest, Hungary

The airplane crashed shortly after takeoff. The Romanian investigating team indicated that the probable cause of the accident was the combination of an autothrottle failure that generated asymmetric thrust and the pilot's apparent failure to react quickly enough to the developing emergency.

##### 2. November 24, 1992, China Southern Boeing Model 737-300, Guilin, China

The airplane crashed shortly before landing at Guilin. The Civil Aviation Administration of China team investigating the probable cause of the accident concluded that the right autothrottle did not react during descent and level off. As a result, the thrust asymmetry induced the airplane to roll to the right. The flightcrew failed to recognize the abnormality and make correction in time, "followed by wrongful control input and crashed."

Data from these accident investigations have provided evidence that it is incorrect to assume that the flight crew will always detect and address potentially adverse TMS effects strictly from inherent operational cues.

Similarly, other service experience suggests that it is not reasonable to expect the flight crew to adhere strictly to operational checks that are not specified in the flight manual, and that usually indicate the system is working correctly. It is not sufficient to find that the flight crew "should normally be able" to detect and safely accommodate these failures. Instead, it should be found that the flight crew is anticipated "always" to safely accommodate these failures. This distinction is intended to differentiate between those "human errors" that are simply part of anticipated human behaviors and

limitations, and those that are "extraordinary" or "negligent."

The FAA maintains that transport category airplane type designs should safely accommodate anticipated human errors. Therefore, the FAA has concluded that dedicated failure detection and annunciation is necessary to provide adequate "crew awareness" of TMS malfunctions.

#### Intent of This General Statement of Policy

The FAA intends the policy discussed in this notice to ensure that the actual criticality of automated thrust management features is identified and adequately addressed during type certification compliance with the fail-safe requirements of Title 14, Code of Federal Regulations (CFR), part 25, including:

§ 25.901(c) ("Powerplant: Installation"),

§ 25.903(b) ("Engines"), and

§ 25.1309(b) ("Equipment, systems, and installations").

This policy is included in a draft Advisory Circular (AC) 25.901-1X, "Safety Assessment of Powerplant Installations," which the Aviation Rulemaking Advisory Committee (ARAC) developed and submitted to the FAA as a recommendation for issuance. (Refer to 56 FR 2190, January 22, 1991, for more information about ARAC. Refer to 57 FR 58845, December 11, 1992, for more information about the ARAC-sponsored working group assigned to develop the recommendation.)

Draft AC 25.901-1X currently is part of a planned "Safety Assessment" rulemaking package that will include several proposed rules and advisory circulars. The FAA plans to issue those proposed documents for public comment at a future date.

However, the FAA has chosen to publish this particular segment as a general statement of policy in advance of the complete AC 25.901-1X.

To reduce the exposure to accidents like those described above, the FAA expects to use this policy to identify and correct any similar unsafe conditions in the current transport fleet and for all future type certification activities.

#### Effect of General Statement of Policy

The general policy stated in this document is not intended to establish a binding norm; it does not constitute a new regulation and the FAA would not apply or rely upon it as a regulation. The FAA Aircraft Certification Offices (ACO) that certify transport category airplanes and/or the thrust management systems installed on them should generally attempt to follow this policy,

when appropriate. However, in determining compliance with certification standards, each ACO has the discretion not to apply these guidelines where it determines that they are inappropriate. Applicants should expect that the certifying officials will consider this information when making findings of compliance relevant to new certificate actions.

In addition, as with all advisory material, this statement of policy identifies one means, but not the only means, of compliance.

Because this general statement of policy only announces what the FAA seeks to establish as policy, the FAA considers it an issue for which public comment is appropriate. Therefore, the FAA requests comment on the following proposed general statement of policy relevant to type certification assessment of thrust management systems.

#### The Policy Statement

*Thrust Management Systems.* A System Safety Assessment is essential for any airplane system that aids the crew in managing engine thrust (for example, computing target engine ratings, commanding engine thrust levels, etc.). As a minimum, the applicant must assess the system criticality and failure hazard classification.

The system criticality will depend on:

- The range of thrust management errors it could cause;
- The likelihood that the flight crew will detect these errors and take appropriate corrective action; and
- The severity of the effects of these errors with and without intervention by the flight crew.

The hazard classification will depend on the most severe effects anticipated from any system. The need for more in-depth analysis will depend upon such things as the system's complexity, novelty, initial failure hazard classification, and relationship to other aircraft systems.

Automated thrust management features, such as autothrottles and target rating displays, traditionally have been certified on the basis that they are only conveniences to reduce crew workload and do not relieve the flight crew of any responsibility for assuring proper thrust management. In some cases, malfunctions of these systems can be considered minor, at most. However, for this to be valid, even when the flight crew is no longer directly involved in performing a given thrust management function, the flight crew must be provided with information concerning unsafe system operating conditions to

enable them to take appropriate corrective action.

Consequently, failures within any automated thrust management feature that could create a catastrophe if not detected and properly accommodated by flight crew action should be considered either:

1. A catastrophic failure condition when demonstrating compliance with § 25.1309(b) and/or § 25.901(c); or
2. An unsafe system operating condition when demonstrating compliance with the warning requirements of § 25.1309(c).

Issued in Renton, Washington, on June 1, 2001.

**Dorenda D. Baker,**

*Acting Manager, Transport Airplane Directorate, Aircraft Certification Service.*

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**BILLING CODE 4910-13-P**

## DEPARTMENT OF TRANSPORTATION

### Federal Highway Administration

#### Environmental Impact Statement: Cambria County, PA

**AGENCY:** Federal Highway Administration (FHWA), Department of Transportation (DOT).

**ACTION:** Notice of intent.

**SUMMARY:** The FHWA is issuing this notice to advise the public that an Environmental Impact Statement (EIS) will be prepared for a proposed transportation improvement project on S.R. 0056 (Route 56) in Johnstown, Cambria County, Pennsylvania.

**FOR FURTHER INFORMATION CONTACT:** David W. Cough, P.E., Director of Operations, Federal Highway Administration, Pennsylvania Division Office, 228 Walnut Street, Harrisburg, PA 17101-1720, (717) 221-3411 or Vincent S. Greenland, P.E., Project Manager, Pennsylvania Department of Transportation, District 9-0, 1620 North Juniata Street, Hollidaysburg, Pennsylvania 16648, (814) 696-7179.

**SUPPLEMENTARY INFORMATION:** The FHWA, in cooperation with the Pennsylvania Department of Transportation (PENNDOT), will prepare an EIS to identify and evaluate transportation improvements to Route 56 through the West End of Johnstown, Pennsylvania. Included in the overall project will be the development of a reasonable range of alternatives that meet the project need and supporting environmental documentation and analysis to recommend a preferred alternative for implementation. An extensive public outreach/involvement

program has been developed specifically for this project.

Based on preliminary traffic studies performed as part of the Route 56 West End Traffic Study in 1998, improvements to the highway system through Johnstown's West End are necessary to improve traffic conditions. Identified project needs included safety, geometric deficiencies, deficient operational characteristics including poor access and traffic flow with heavy truck volumes, and transportation factors limiting economic vitality.

Possible alternatives to the project include: No build; transportation system management (TSM); relocation alternative to the east through Minersville and around Coopersdale connecting to S.R. 0403; relocation alternative to the east through Minersville and around Coopersdale crossing over 403 and the Conemaugh River prior to connecting back to Route 56 north of Oakhurst; partial relocation alternative that crosses the Conemaugh River north of Fairfield Avenue, follows S.R. 403 through Coopersdale and then crosses back over the Conemaugh River prior to connecting back to Route 56 north of Oakhurst; partial relocation alternative that runs along the Norfolk Southern railroad tracks and the Conemaugh River east of Morrelville and Oakhurst connecting back to Route 56 north of Oakhurst; relocation alternative to the east through Minersville that crosses the Conemaugh River southwest of Coopersdale and runs along the Norfolk Southern railroad tracks and the Conemaugh River east of Morrelville and Oakhurst connecting back to Route 56 north of Oakhurst; a relocation alternative that entails a combination of the alternatives described above; and two additional relocation alternatives yet to be defined. These alternatives will be the basis for a recommendation of an alternative to be carried forward for detailed environmental and engineering studies in the EIS. Incorporated into and studied with the various alternatives will be design variations of grade and alignment.

Letters describing the proposed action and soliciting comments will be sent to appropriate federal, state, and local agencies, and to private organizations and citizens who have previously expressed or are known to have interest in this project. Public involvement and agency coordination will be maintained throughout the development of the EIS.

To ensure that the full range of issues related to the proposed action are addressed and all significant issues are identified, comments and suggestions are invited from all interested parties.

Comments or questions concerning this proposed action and the EIS should be directed to PENNDOT at the address posted above.

(Catalog of Federal Domestic Assistance Program Number 20.205, Highway Planning and Construction. The regulations implementing Executive Order 12372 regarding intergovernmental consultation on Federal programs and activities apply to this program.)

**James A. Cheatham,**

*FHWA Division Administrator, Harrisburg, PA.*

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**BILLING CODE 4910-22-M**

## DEPARTMENT OF TRANSPORTATION

### Federal Transit Administration

#### Notice of Granted Buy America Waiver

**AGENCY:** Federal Transit Administration (FTA), DOT.

**ACTION:** Notice of dear colleague letter.

**SUMMARY:** The Federal Transit Administration (FTA) issued a "Dear Colleague" letter on March 30, 2001, addressing inquiries regarding its Buy America regulations that focused on the calculation of the cost of the components and subcomponents of rolling stock. In order to ensure wide dissemination of this letter, it is published below, together with further explanation in this preamble.

#### FOR FURTHER INFORMATION PLEASE

**CONTACT:** Meghan G. Ludtke, FTA, Office of Chief Counsel, Room 9316, (202) 366-4011 (telephone) or (202) 366-3809 (fax).

**SUPPLEMENTARY INFORMATION:** FTA has received inquiries about the transit industry's calculation of the cost of components and subcomponents of rolling stock under the Buy America provisions. See 49 U.S.C. 5323(j) and 49 CFR 661.11. More specifically, based on information in a 1995 FTA Buy America handbook, there was concern that grantees were identifying the entire propulsion system as one component for purposes of calculating the domestic content of rolling stock. As a result, on March 30, 2001, FTA issued a "Dear Colleague" letter explaining the applicability of the Buy America requirements to the procurement of rolling stock.

A propulsion system normally consists of a traction motor, propulsion gearbox, acceleration and breaking resistors, and propulsion controls. According to the appendices of the Buy America regulations applicable to rolling stock, each of these items should