

DATES: Comments must arrive by December 4, 2000.
ADDRESSES: Mail comments to: Andrew Steckel, Chief, Rulemaking Office (AIR-4), Air Division, U.S. Environmental Protection Agency, Region IX, 75 Hawthorne Street, San Francisco, CA 94105-3901.

You can inspect copies of the submitted SIP revisions and EPA's technical support documents (TSDs) at our Region IX office during normal

business hours. You may also see copies of the submitted SIP revisions at the following locations:

California Air Resources Board, Stationary Source Division, Rule Evaluation Section, 2020 "L" Street, Sacramento, CA 95812.
 Antelope Valley Air Pollution Control District, 43301 Division Street, Suite 206, Lancaster, CA 93539-4409.

FOR FURTHER INFORMATION CONTACT: Julie A. Rose, Rulemaking Office, AIR-4, Air

Division, U.S. Environmental Protection Agency, Region 9, 75 Hawthorne Street, San Francisco, CA 94105-3901, telephone: (415) 744-1184.

SUPPLEMENTARY INFORMATION: The rules being approved for rescission and the negative declarations being approved for the Antelope Valley Air Pollution Control District (AVAPCD) portion of the California SIP are listed in the following Table:

SUBMITTED RECISSIONS AND NEGATIVE DECLARATIONS

Rule No. and title	Adoption date	Submittal date	Type of revision
1103, Pharmaceuticals and Cosmetic Manufacturing Operations	01-18-00	03-28-00	Rescission and Negative Declaration.
1159, Nitric Acid Units—Oxides of Nitrogen	01-18-00	03-28-00	Rescission and Negative Declaration.

In the Final Rules section of this **Federal Register**, the EPA is approving the state's SIP submittal as a direct final rule without prior proposal because the Agency views this as a noncontroversial revision and anticipates no adverse comments.

A detailed rationale for this approval is set forth in the direct final rule. If no adverse comments are received, no further activity is contemplated. If EPA receives adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. The EPA will not institute a second comment period. Any parties interested in commenting should do so at this time.

Authority: 42 U.S.C. 7401 *et seq.*

Dated: October 4, 2000.

Felicia Marcus,

Regional Administrator, Region IX.

[FR Doc. 00-27660 Filed 11-2-00; 8:45 am]

BILLING CODE 6560-50-U

FEDERAL EMERGENCY MANAGEMENT AGENCY

44 CFR Part 67

[Docket No. FEMA-B-7401]

Proposed Flood Elevation Determinations

AGENCY: Federal Emergency Management Agency (FEMA).

ACTION: Proposed rule.

SUMMARY: Technical information or comments are requested on the proposed base (1-percent-annual-chance) flood elevations and proposed base flood elevation modifications for the communities listed below. The base

flood elevations and modified base flood elevations are the basis for the floodplain management measures that the community is required either to adopt or to show evidence of being already in effect in order to qualify or remain qualified for participation in the National Flood Insurance Program (NFIP).

DATES: The comment period is ninety (90) days following the second publication of this proposed rule in a newspaper of local circulation in each community.

ADDRESSES: The proposed base flood elevations for each community are available for inspection at the office of the Chief Executive Officer of each community. The respective addresses are listed in the table below.

FOR FURTHER INFORMATION CONTACT: Matthew B. Miller, P.E., Chief, Hazards Study Branch, Mitigation Directorate, 500 C Street SW., Washington, DC 20472, (202) 646-3461, or (e-mail) matt.miller@fema.gov.

SUPPLEMENTARY INFORMATION: The Federal Emergency Management Agency proposes to make determinations of base flood elevations and modified base flood elevations for each community listed below, in accordance with Section 110 of the Flood Disaster Protection Act of 1973, 42 U.S.C. 4104, and 44 CFR 67.4(a).

These proposed base flood and modified base flood elevations, together with the floodplain management criteria required by 44 CFR 60.3, are the minimum that are required. They should not be construed to mean that the community must change any existing ordinances that are more stringent in their floodplain management requirements. The community may at any time enact

stricter requirements of its own, or pursuant to policies established by other Federal, State, or regional entities. These proposed elevations are used to meet the floodplain management requirements of the NFIP and are also used to calculate the appropriate flood insurance premium rates for new buildings built after these elevations are made final, and for the contents in these buildings.

National Environmental Policy Act. This proposed rule is categorically excluded from the requirements of 44 CFR Part 10, Environmental Consideration. No environmental impact assessment has been prepared.

Regulatory Flexibility Act. The Associate Director for Mitigation certifies that this proposed rule is exempt from the requirements of the Regulatory Flexibility Act because proposed or modified Base Flood Elevations are required by the Flood Disaster Protection Act of 1973, 42 U.S.C. 4104, and are required to establish and maintain community eligibility in the NFIP. No regulatory flexibility analysis has been prepared.

Regulatory Classification. This proposed rule is not a significant regulatory action under the criteria of Section 3(f) of Executive Order 12866 of September 30, 1993, Regulatory Planning and Review, 58 FR 51735.

Executive Order 12612, Federalism. This proposed rule involves no policies that have federalism implications under Executive Order 12612, Federalism, dated October 26, 1987.

Executive Order 12778, Civil Justice Reform. This proposed rule meets the applicable standards of Section 2(b)(2) of Executive Order 12778.

List of Subjects in 44 CFR Part 67

Administrative practice and procedure, Flood insurance, Reporting and recordkeeping requirements.

Accordingly, 44 CFR Part 67 is proposed to be amended as follows:

PART 67—[AMENDED]

1. The authority citation for Part 67 continues to read as follows:

Authority: 42 U.S.C. 4001 *et seq.*; Reorganization Plan No. 3 of 1978, 3 CFR,

1978 Comp., p. 329; E.O. 12127, 44 FR 19367, 3 CFR, 1979 Comp., p. 376.

§ 67.4 [Amended]

2. The tables published under the authority of § 67.4 are proposed to be amended as follows:

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
California	Solano County (Unincorporated Areas).	Gibson Canyon Creek	Approximately 2,250 feet downstream of Byrnes Road.	None	*69
			Approximately 100 feet upstream of Browns Valley Road.	None	*143
		South Branch Gibson Canyon Creek.	Just downstream of Crocker Drive	*103	*102
		Horse Creek	Just upstream of Browns Valley Road	*137	*142
			Approximately 500 feet downstream of Willow Avenue.	None	*77
		Approximately 1,500 feet upstream of Willow Avenue.	None	*79	

Maps are available for inspection at the Solano County Department of Environmental Management, 601 W. Texas Street, Fairfield, California. Send comments to The Honorable Michael Johnson, County Manger, 580 W. Texas Street, Fairfield California, 94533.

California	Vacaville (City) Solano County.	Gibson Canyon Creek	Approximately 2,100 feet downstream of Interstate Highway 80 (Eastbound).	*76	*78
			Approximately 1,200 feet upstream of Eubanks Road.	None	*113
		South Branch Gibson Canyon Creek.	At confluence with Gibson Canyon Creek	*98	*98
			At intersection with Interstate Highway 505.	*104	*103
			Approximately 500 feet upstream of Eubanks Road.	*117	*121
		Horse Creek	Approximately 800 feet downstream of Leisure Town Road.	*80	*82
			Approximately 2,000 feet upstream of Sewer Maintenance Road.	*134	*137
		Middle Branch Horse Creek.	Just upstream of Interstate Highway 80 ...	*90	*91
			Approximately 2,200 feet upstream of Interstate Highway 505.	None	*112
		Pine Tree Creek	At confluence with Horse Creek	*98	*97
			At upstream side of Putah South Canal ...	*114	*122
			Just downstream of Browns Valley Road	*136	*136
			At Browns Valley Road Crossing of Southern Pacific Railroad.	#3	#2
		South Branch Horse Creek.	At confluence with Horse Creek	*119	*114
			Just downstream of Southern Pacific Railroad.	132	*134
Middle Swale to South Branch.	Just downstream of Sundance Drive	*134	#2		
	At confluence with South Branch Horse Creek.	*120	*122		
Horse Creek	Just downstream of Southern Pacific Railroad.	*133	*131		
	Just upstream of Southern Pacific Railroad.	None	#1		
North Branch Horse Creek	At confluence with Horse Creek	None	*83		
	At downstream side of Interstate Highway 80.	None	*88		
Pine Tree Creek Split	At convergence with Pine Tree Creek	None	*122		
	Approximately 1,100 feet upstream of convergence with Pine Tree Creek.	None	*125		

Maps are available for inspection at the Vacaville City Hall, 650 Merchant Street, Vacaville, California. Send comments to The Honorable David Fleming, Mayor, City of Vacaville, 650 Merchant Street, Vacaville, California 95688.

Colorado	Durango (City) La Plata County.	Animas River	Approximately 0.67 mile downstream of U.S. Highway 155/160.	None	*6,375
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State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
		Dry Gulch	Approximately 3.56 miles upstream of 32nd Street. Approximately 1,500 Feet upstream of confluence with Junction Creek.	None *6,626	*6,551 *6,628
		Lightner Creek	Approximately 5,670 feet upstream of Borrego Drive. At confluence with Animas River	None None	*6,873 *6,485 *6,513

Maps are available for inspection at the Planning Department, 1235 Camino Del Rio, Durango, Colorado.

Send comments to The Honorable Joe Golgan, Mayor, City of Durango, 949 E. 2nd Avenue, Durango, Colorado 81301.

Colorado	La Plata County (Unincorporated Areas).	Animas River	Approximately 2.09 miles downstream of U.S. Highway 155/160.	None	*6,337
			Approximately 2.8 miles upstream of 32nd Street.	*6,550	*6,548
			Approximately 3.56 miles upstream of 32nd Street.	*6,551	*6,551
		Lightner Creek	At confluence with Animas River	*6,485	*6,484
			Approximately 3,525 feet upstream of U.S. Highway 160.	*6,703	*6,699

Maps are available for inspection at the Building Department, 1060 E. 2nd Avenue, Durango, Colorado.

Send comments to The Honorable Frank Joswick, Chairman, La Plata County Board of Commissioners, 1060 E. 2nd Avenue, Durango, Colorado 81301.

Iowa	Monona County and Incorporated Areas.	Missouri River	Approximately 5.3 miles Downstream of the McCandless Cleghorn outlet.	None	*1,032
			Approximately 17.9 miles upstream of Iowa Highway 175.	None	*1,065
		McCandless Cleghorn Drainage Ditch.	At its confluence with the Missouri River	None	*1,039
			At County Highway 45	None	*1.063

Maps are available for inspection at the Monona County Zoning Office, 610 Iowa Avenue, Onawa, Iowa.

Send comments to The Honorable Neil Gorham, Chairman, Monona County Board of Supervisors, 610 Iowa Avenue, Onawa, Iowa 51040.

Maps are available for inspection at Whiting City Hall, 605 Whittier Street, Whiting, Iowa.

Send comments to The Honorable Jerry Rowe, Mayor, City of Whiting, City Hall, 605 Whittier Street, Whiting, Iowa 51063.

Kansas	Andover (City) (Butler County).	Four Mile Creek	Approximately 12.9 miles upstream of confluence with Walnut River.	*1,275	*1,266
			Approximately 17.5 miles upstream of confluence with Walnut River.	*1,289	*1,288
		Four Mile Creek Tributary	Just upstream of 110th Street	None	*1,287
			Approximately 9,850 feet upstream of confluence with Four Mile Creek.	None	*1,312
		Republican Creek	At approximately 1.3 miles upstream of confluence with Four Mile Creek.	*1,267	*1,266
			At downstream side of Andover Road	None	*1,338
		Republican Creek Tributary.	Approximately 1,900 feet downstream of U.S. Highway 54.	None	*1,290
			Just upstream of U.S. Highway 54	None	*1,300
		North Tributary of Republican Creek.	Approximately 500 feet downstream of Andover Road.	None	*1,341
			Just upstream of Andover Road	None	*1,343
		Terradyne Fork	Approximately 2,500 feet upstream of confluence with Four Mile Creek.	None	*1,320
			Approximately 7,300 feet upstream of confluence with Four Mile Creek.	None	*1,348

Maps are available at City Hall, 909 North Alexander Road, Andover, Kansas.

Send comments to The Honorable Dennis L. Bush, Mayor, City of Andover, P.O. Box 295, Andover, Kansas 67002.

Kansas	Augusta (City) (Butler County).	Elm Creek (above Augusta Lake).	At mouth at Augusta Lake	None	*1,263
			Approximately 1,900 feet upstream of Augusta Lake Road.	None	*1,269

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified

Maps are available at City Hall, 116 East Sixth Street, Augusta, Kansas.

Send comments to The Honorable Ross Rountree, Mayor, City of Augusta, P.O. Box 489, Augusta, Kansas 67010.

Kansas	Butler County (Unincorporated Areas).	Constant Creek	At confluence with Walnut River	*1,270	*1,270
			Just upstream of Atchison, Topeka, and Sante Fe Railway.	*1,274	*1,278
			At downstream side of Interstate Highway 35/Kansas Turnpike.	None	*1,335
		Dry Creek	At mouth of Sante Fe Lake north Limits ..	None	*1,275
			Approximately 250 feet downstream of Interstate Highway 35/Kansas Turnpike.	None	*1,294
		Dry Creek Tributary	At confluence with Dry Creek	None	*1,280
			At downstream limit of Interstate Highway 35/Kansas Turnpike.	None	*1,302
		East Tributary to Eight Mile Creek.	At confluence with Eight Mile Creek	None	*1,267
			Approximately 3,600 feet upstream of confluence to East Tributary to Eight Mile Creek.	None	*1,313
		Tributary to East Tributary to Eight Mile Creek.	At confluence with East Tributary to Eight Mile Creek.	None	*1,296
			Approximately 3,000 feet upstream of confluence with East Tributary to Eight Mile Creek.	None	*1,307
		West Tributary to Eight Mile Creek.	At confluence with Eight Mile Creek	None	*1,288
			Approximately 6,250 feet upstream of 160th Street.	None	*1,311
		Tributary to West Tributary to Eight Mile Creek.	At confluence with West Tributary to Eight Mile Creek.	None	*1,294
			Approximately 1,500 feet upstream of 160th Street.	None	*1,311
		Elm Creek (above Augusta Lake).	Approximately 1,700 feet downstream of 70th Street (County Road 614).	None	*1,269
			Approximately 200 feet downstream of 40th Street (County Road 608).	None	*1,326
		Elm Creek—Tributary A ...	At confluence with Elm Creek	None	*1,316
			Approximately 2,400 feet upstream of confluence with Elm Creek.	None	*1,320
		Elm Creek—Tributary B ...	At confluence with Elm Creek	None	*1,309
			Approximately 150 feet upstream of Shumway Road.	None	*1,329
		Elm Creek Tributary C	At confluence with Elm Creek Tributary B	None	*1,312
			Approximately 4,800 feet upstream of Shumway Road.	None	*1,340
Four Mile Creek	Approximately 12 miles upstream of confluence with Walnut River.	*1,263	*1,263		
	Approximately 13.5 miles upstream of confluence with Walnut River.	*1,271	*1,270		
	Approximately 900 feet upstream of 110th Street.	*1,290	*1,289		
Four Mile Creek Tributary	At confluence with Four Mile Creek	None	*1,283		
	Approximately 3,000 feet upstream of confluence with Four Mile Creek.	None	*1,285		
Republican Creek	At confluence with Four Mile Creek	*1,261	*1,262		
	Approximately 1,000 feet downstream of Andover Road.	None	*1,336		
Republican Creek Tributary.	At confluence with Republican Creek	None	*1,273		
	Approximately 200 feet upstream of 90th Street.	None	*1,314		
North Tributary to Republican Creek.	Just upstream of Andover Road	None	*1,343		
Repubilcan Creek	Approximately 3,000 feet upstream of Andover Road.	None	*1,354		
Tributary to Santa Fe Lake	At Santa Fe Lake	None	*1,276		

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
			Approximately 100 feet upstream of County Road 612.	None	*1,314

Maps are available at 205 West Central, Third Floor, El Dorado, Kansas.

Send comments to the Honorable Randall Doll, Chairman, Butler County Board of Commissioners, 205 West Central, Fourth Floor, El Dorado, Kansas 67042.

Kansas	Chanute (City) Neosho County.	Second Street Channel	Approximately 440 feet downstream of Katy Road.	*917	*917
			At Highland Avenue	*926	*924
			Approximately 60 feet upstream of Wilson Avenue.	None	*964

Maps are available for inspection at the Engineering Department, Memorial Building, 101 S. Lincoln, Chanute, Kansas.

Send comments to the Honorable Ed Cox, Mayor, P.O. Box 907, Chanute, Kansas 66720.

Douglas County (Incorporated Areas).	Atchison, Topeka, and Santa Fe Tributary (Douglas County).	Approximately 300 feet upstream of County Road 1550 North.	*817	+821	
		Approximately 1,300 feet upstream of Atchison, Topeka, and Santa Fe Railway.	*826	+827	
		Atchison, Topeka, and Santa Fe Tributary (City of Lawrence).	Approximately 1,300 feet upstream of Atchison, Topeka, and Santa Fe Railway.	*826	+827
			Just upstream of 13th Street	*830	+831
		Baldwin Creek (Douglas County).	Approximately 600 feet upstream of Leonard Street.	*861	+855
			Approximately 2,500 feet upstream of County Road 900 East.	*921	+922
		Baldwin Creek Tributary (Douglas County).	Just downstream of County Road 1800 North.	*839	+840
			Just upstream of County Road 100 East	*869	+870
		Belle Haven Tributary (Douglas County).	Approximately 300 feet downstream of County Road 975 East.	*884	+885
			Approximately 400 feet upstream of County Road 975 East.	*930	+931
		Belle Haven Tributary (City of Lawrence).	Approximately 300 feet downstream of West 29th Terrace.	N/A	+826
			Approximately 300 feet downstream of West 29th Terrace.	N/A	+826
		Broken Arrow Tributary (City of Lawrence).	Approximately 500 feet upstream of West 29th Terrace.	*830	+829
			Approximately 350 feet upstream of West 27th Terrace.	*838	+836
		Brook Street Tributary (City of Lawrence).	Approximately 1,850 feet downstream of Private Drive.	*826	+825
			Approximately 1,300 feet upstream of Private Drive.	*846	+847
		Coal Creek (Douglas County).	Just downstream of 13th Street	*829	+827
			Approximately 1,100 feet upstream of 15th Street.	*844	+843
		Coon Creek (Douglas County).	Approximately 400 feet downstream of County Road 1100 North.	*820	+817
			Just downstream of County Road 700 North.	*859	+860
		Coon Creek (City of Lecompton).	Approximately 1,900 feet upstream of County Road 600 North.	*883	+884
			Approximately 200 feet downstream of West Woodson Avenue.	N/A	+855
County Club—Hope Plaza Tributary (Douglas County).	Approximately 200 feet downstream of West Woodson Avenue.	N/A	+855		
	Just downstream of Michigan Street	N/A	+830		
Deerfield Tributary (Douglas County).	County Club—Hope Plaza Tributary (City of Lawrence).	*833	+834		
	Approximately 850 feet upstream of Complex Road.	*833	+834		
	Deerfield Tributary (Douglas County).	Just upstream of Kasold Drive	*859	+856	

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
			Approximately 1,100 feet upstream of Kansas Turnpike.	*859	+857
		Deerfield Tributary (City of Lawrence).	Approximately 1,100 feet upstream of Kansas Turnpike.	+859	*857
		Eudora East Tributary (Douglas County).	Just downstream of Princeton Boulevard	*881	+883
			Approximately 80 feet upstream of 10th Street.	*837	+840
		Eudora East Tributary (City of Eudora).	Approximately 1,300 feet upstream of Private Access Road.	*841	+841
			Approximately 2,800 feet upstream of the Corporate Limit line with the City of Eudora.	*864	+864
			Approximately 650 feet upstream of Atchison, Topeka, and Santa Fe Railway.	*N/A	+810
		Eudora Middle Tributary (Douglas County).	Approximately 80 feet upstream of 10th Street.	*837	+840
			Approximately 1,100 feet upstream of Private Access Road.	*N/A	+840
		Eudora Middle Tributary (City of Eudora).	Just downstream of Atchison, Topeka, and Santa Fe Railway.	*806	+807
		Haskell Tributary (City of Lawrence).	Approximately 100 feet upstream of Atchison, Topeka, and Santa Fe Railway.	*807	+814
			Just downstream of 10th Street	*819	+824
			Approximately 800 feet upstream of 12th Street.	*837	+837
		Hidden Valley Tributary (Douglas County).	Approximately 150 feet upstream of downstream limit of detailed study.	*826	+823
			Approximately 100 downstream of the upstream limit of detailed study.	*837	+834
		Hidden Valley Tributary (City of Lawrence).	Just downstream of County Road 1350 North.	*834	+837
			Just downstream of 23rd Street	*849	+850
			Approximately 3,000 feet upstream of 23rd Street.	*877	N/A
		Kansas River (City of Lawrence).	Just downstream of County Road 1350 North.	*834	+837
			Just upstream of 23rd Street	*N/A	+851
		Kansas River (Douglas County).	Approximately 3,000 feet upstream of 23rd Street.	*N/A	+871
			Approximately 5,500 feet upstream of confluence of Atchison, Topeka, and Santa Fe Railway Tributary.	*820	+820
			Approximately 200 feet downstream of North 2nd Street.	*826	+827
		Kansas River (City of LeCompton).	Approximately 6,500 feet upstream of the confluence of Baldwin Creek.	*836	+837
			Just downstream of County Road 2172 East.	*805	+807
		Kanwaka Tributary (Douglas County).	Approximately 5,500 feet upstream of confluence of Atchison, Topeka, and Santa Fe Railway Tributary.	*820	+820
			Approximately 6,500 feet upstream of the confluence of Baldwin Creek.	*836	+837
			Approximately 3,500 feet upstream of Eisenhower Memorial Drive.	*849	+848
		KLWN Tributary (City of Lawrence).	Approximately 300 feet downstream of Douglas County/Shawnee County Line.	*862	+861
			Approximately 3,500 feet upstream of Eisenhower Memorial Drive.	*849	+848
		KLWN Tributary (City of Lawrence).	Just downstream of Private Drive	*923	+930
			Approximately 4,500 feet upstream of Private Drive.	*996	+1,000
			Approximately 2,400 feet downstream of West 31st Street.	*832	+833
		KLWN Tributary (City of Lawrence).	Just downstream of 31st Street	*842	+843
			Approximately 2,250 feet upstream of West 31st Street.	*863	+862

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
		Little Wakarusa Creek (Douglas County).	Approximately 200 feet downstream of County Road 2000 East.	*810	+812
			Approximately 10,500 feet upstream of County Road 2000 East.	*815	+814
		Maple Grove Drainage (Douglas County).	Approximately 2,350 feet downstream of Union Pacific Railroad.	*814	+811
		Maple Grove Drainage (City of Lawrence).	Approximately 450 upstream of North 9th Street.	*819	+820
		Maple Grove Drainage West Fork (Douglas County).	Approximately 1,700 feet upstream of Union Pacific Railroad.	*824	+823
			Just upstream of County Road 1400 East	*826	+824
		Naismith Creek (Douglas County).	Approximately 2,600 feet upstream of 31st Street.	*828	+826
		Naismith Creek (City of Lawrence).	Approximately 1,500 feet downstream of West 27th Street.	*829	+830
			Approximately 500 feet downstream of West 23rd Street.	*847	+848
			Just upstream of 21st Street	*864	+865
		North Spring Creek (Douglas County).	Approximately 2,500 feet upstream of County Road 1275 North.	*810	+813
		Pleasant Grove East Tributary (Douglas County).	Approximately 2,000 feet downstream of County Road 1100 North.	*829	+830
			Just downstream of County Road 1400 East.	*847	+850
			Approximately 500 feet downstream of County Road 1000 North.	*879	+878
		Pleasant Grove West Tributary (Douglas County).	Approximately 2,400 feet downstream of County Road 1100 North.	*829	+830
			Just downstream of County Road 1300 East.	*874	+876
			Approximately 1,650 feet upstream of County Road 1300 East.	*930	+931
		Pleasant Valley Tributary (Douglas County).	Approximately 850 feet downstream of County Road 1300 East.	*829	+830
			Just upstream of County Road 1100 North.	*844	+845
			Just downstream of County Road 1200 East.	*884	+894
		Quail Creek (Douglas County).	Approximately 2,200 feet upstream of confluence with Yankee Tank Creek.	*834	N/A
		Quail Creek (City of Lawrence).	Just downstream of Brush Creek Drive ...	*839	+840
			Approximately 350 downstream of Quail Creek Drive.	*866	+871
			Approximately 1,000 feet upstream of Quail Creek Drive.	*881	+880
		Tauy Creek East Fork (Douglas County).	Approximately 4,450 downstream of County Road 150 North.	*978	+978
			Just downstream of County Road 200 North.	**996	+996
			Approximately 1,900 feet downstream of High Street.	N/A	+1,003
			Just Upstream of Highway 56	**1,025	+1,030
			Approximately 450 feet upstream of County Road 1700 East.	**1,055	+1,055
		Tauy Creek East Fork (City of Baldwin).	Just upstream of County Road 200 North	N/A	+997
			Just downstream of Highway 56	**1,021	+1,022
			Approximately 450 feet upstream of County Road 1700 East.	N/A	+1,069
			Approximately 1,900 feet upstream of County Road 1700 East.	N/A	+1,055
		Tauy Creek East Fork Tributary (Douglas County).	At the confluence with Tauy Creek East Fork.	**987	+988
			Approximately 750 feet downstream of 6th Street.	**994	+995

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
		Tauy Creek East Fork Tributary (City of Baldwin).	Approximately 750 feet downstream of 6th Street.	**994	+995
			Approximately 250 feet upstream of Chapel Street.	**1,042	+1,043
		Tauy Creek East Fork Tributary A (City of Baldwin).	Approximately 150 feet downstream of 3rd Street.	**1,022	+1,019
			Approximately 200 feet upstream of 1st Street.	**1,042	+1,042
		Tauy Creek East Fork Tributary B (City of Baldwin).	Approximately 1,000 feet downstream of 3rd Street.	**1,004	+1,004
			Just downstream of 3rd Street	**1,019	+1,020
		Tauy Creek East Fork Tributary C (City of Baldwin).	Approximately 1,250 feet downstream of 3rd Street.	**1,007	+1,007
			Approximately 400 feet upstream of High Street.	**1,035	+1,037
		Vinland Creek (Douglas County).	Approximately 3,500 feet downstream of County Road 790 North.	*839	+838
			Just upstream of County Road 700 North	*862	+864
		Vinland Creek West Fork (Douglas County).	Just downstream of County Road 1650 East.	*858	+862
			Just upstream of County Road 1600 East	*885	+888
		Wakarusa River (Douglas County).	Just downstream of County Road 2172 East.	*805	+807
			Just upstream of Atchison, Topeka, and Santa Fe Railway.	*807	+808
			Just upstream of County Road 1900 East	*812	+813
			Approximately 1,300 feet upstream of County Road 1750 East.	*818	+815
			Approximately 3,000 feet upstream of U.S. Highway 59.	*830	+829
			Approximately 3,000 feet upstream of County Road 1150 East.	*834	+833
		Wakarusa River (City of Eudora).	Just downstream of County Road 2172 East.	*805	+807
			Just upstream of Atchison, Topeka, and Santa Fe Railway.	*807	+808
		Wakarusa River (left overbank flow) (Douglas County).	Approximately 200 feet downstream of Haskell Avenue.	*824	+818
			Approximately 1,300 feet upstream of County Road 1750 East.	*818	+814
			Approximately 200 feet upstream of County Road 1400 East.	*828	+823
		Wakarusa River (left overbank flow) (City of Lawrence).	Approximately 200 feet downstream of Haskell Avenue.	*824	+818
	Douglas County (Incorporated Areas).	Washington Creek (Douglas County).	Just upstream of County Road 1200 East	*833	+836
			Approximately 3800 feet upstream of County Road 1075 North.	*845	+846
			Just upstream of County Road 650 East	*905	+908
		Washington Creek Tributary (Douglas County).	Approximately 850 feet downstream of County Road 1075 North.	*837	+842
			Approximately 200 feet downstream of Private Road.	*860	+858
			Approximately 2,600 feet upstream of County Road 900 North.	*879	+878
		Yankee Tank Creek (Douglas County).	Approximately 500 feet downstream of Kasold Drive.	*832	+831
		Yankee Tank Creek East Branch (City of Lawrence).	Approximately 1,650 feet upstream of Kasold Drive.	*838	+837
			Just downstream of Highway 10	*851	+850
			Approximately 400 feet downstream of West 15th Street.	*883	+881

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
		Yankee Tank Creek West Branch (Douglas County).	Approximately 4,700 feet downstream of South Lawrence Trafficway.	N/A	+834
			Approximately 600 feet upstream of South Lawrence Trafficway.	*842	+843
		Yankee Tank Creek West Branch (City of Lawrence).	Approximately 4,700 feet downstream of South Lawrence Trafficway.	N/A	+834

Maps are available for inspection at the Douglas County Department of Public Works, 1242 Massachusetts Street, Lawrence, Kansas. Send comments to the Honorable Craig Weinaug, Douglas County Administrator, County Courthouse, 1100 Massachusetts Street, Lawrence, Kansas 66044.

Maps are available for inspection at the City of Lawrence Planning Department, 6 East Sixth Street, Lawrence, Kansas. Send comments to the Honorable James R. Henry, Mayor, City of Lawrence, P.O. Box 708, Lawrence, Kansas 66044.

Maps are available for inspection at the City of Lecompton City Hall, 333 Elmore Street, Lecompton, Kansas. Send comments to the Honorable Jeff Goodrick, Mayor, City of Lecompton, P.O. Box 100, Lecompton, Kansas 66050.

Maps are available for inspection at the City of Eudora City Hall, 4 East Seventh Street, Eudora, Kansas. Send comments to the Honorable Fred Stewart, Mayor, City of Eudora, P.O. Box 650, Eudora, Kansas 66025.

Maps are available for inspection at City of Baldwin City Hall, 803 Eighth Street, Baldwin, Kansas. Send comments to the Honorable Stan Kryzstof, Mayor, City of Baldwin, P.O. Box 86, Baldwin, Kansas 66006.

	El Dorado (City) (Butler County).	Constant Creek	Approximately 350 feet downstream of Sunset Road.	*1,276	\$1,280
			Just downstream of Central Avenue	*1,313	*1,311
			Approximately 700 feet upstream of 6th Street.	*1,328	*1,328

Maps are available at 220 East First Street, El Dorado, Kansas. Send comments to the Honorable Susan Seeber, Mayor, City of El Dorado, 220 East First Street, El Dorado, Kansas 67042.

Kansas	Manhattan (City) Riley County.	Kansas River	Approximately 3,600 feet downstream of State Highway 177.	*1,012	*1,013
			Approximately 2,000 feet downstream of State Highway 177 (at County Boundary).	*1,014	*1,015
			Approximately 1,600 feet upstream of State Highway 177.	*1,018	*1,018
		Wildcat Creek	Just downstream of the Union Pacific Railroad.	*1,020	*1,020
			Just upstream of K-18 Highway	*1,020	*1,025
			Approximately 9,200 feet upstream of confluence with Little Kitten Creek.	None	*1,060
		Little Kitten Creek	Approximately 1,750 feet above confluence with Wildcat Creek.	None	*1,055
			Approximately 3,700 feet upstream of Kimball Avenue.	None	*1,144
		Virginia-Nevada Tributary	At confluence with Wildcat Creek	*1,036	*1,038
			At upstream side of Dickens Avenue	*1,066	*1,068
		CI-CO Tributary	At Anderson Avenue	None	*1,051
			Approximately 1,560 feet upstream of Clafin Road.	*1,077	*1,076

Maps are available for inspection at the Community Development Office, 1101 Poyntz Avenue, Manhattan, Kansas. Send comments to The Honorable Roger Reitz, Mayor, City of Manhattan, 1101 Poyntz Avenue, Manhattan, Kansas, 66502-5497.

Kansas	Riley County (Unincorporated Areas).	Kansas River	At downstream county boundary	*990	*990
			Approximately 5,700 feet upstream of confluence with Big Blue River.	*1,012	*1,013
			Approximately 11,800 feet downstream of the confluence Dry Branch.	*1,040	*1,041
			Approximately 1,000 feet downstream of State Highway 18.	*1,048	*1,048
		Wildcat Creek	At confluence with Kansas River	*1,020	*1,019
			Approximately 4,600 feet upstream of confluence with Little Kitten Creek.	*1,056	*1,055
			Approximately 1,000 feet downstream of North Scenic Drive.	*1,062	*1,062
		Little Kitten Creek	At confluence with Wildcat Creek	*1,050	*1,051

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. *Elevation in feet. (NGVD)	
				Existing	Modified
		Eureka Valley Tributary	Just downstream of Anderson Avenue At confluence with Sevenmile Creek	*1,060 *1,034	*1,061 *1,034
			Approximately 300 feet upstream of State Highway 18.	1,038	*1,037
		CI-CO Tributary	Just downstream of Wildcat Creek Road At confluence with Wildcat Creek	*1,074 None	*1,073 *1,045
			Just upstream of Missouri, Kansas, and Texas Railroad.	None	*1,051

Maps are available for inspection at the Riley County Planning and Zoning Office, 110 Courthouse Plaza, Manhattan, Kansas.

Send comments to The Honorable Jim Williams, Chairman, Riley County Board of Commissioners, 110 Courthouse Plaza, Manhattan, Kansas 66502.

New Mexico	Dona Ana County (Unincorporated Areas).	Sanhill Arroyo	At Dona Ana Drain	None	*3,909
			Approximately 1,360 feet upstream of Thurmand Road.	None	*4,336
			At Intersection of McGuffey Street and Northgate Road.	None	#2
			At Intersection of McGuffey Road and Benavidez Road.	None	*4,340
			At intersection of Mesa Grande Drive and Answer Drive.	None	#3

Maps are available for inspection at the Dona Ana Flood Commission, 430 South Main, Dona Ana Annex, Las Cruces, New Mexico.

Send comments to The Honorable Carlos Garza, Chairman, Dona Ana County Board of Commissioners, 180 West Amador Avenue, Las Cruces, New Mexico 88001.

Nex Mexico	Las Cruces (City) Dona Ana County.	Sandhill Arroyo	Approximately 1,650 feet downstream of Elks Road.	*3,974	*3,977
			Approximately 1,060 feet downstream of Thurmand Road.	None	*4,316
			At intersection of Village Drive and Central Avenue.	None	#2

Maps are available for inspection at City Engineering Department, 575 South Alameda Boulevard, Las Cruces, New Mexico.

Send comments to The Honorable Rubin A. Smith, Mayor, City of Las Cruces, P.O. Box 2000, Las Cruces, New Mexico 88004.

New Mexico	Lovington (City) Lea County.	Main Street Ditch	Just upstream of County Road	None	*3,890
			Just downstream of Jefferson Avenue	None	*3,917
		Railroad Ditch	Approximately 5,450 feet downstream of confluence with Railroad Ditch Tributary.	*3,800
			Just downstream of Ninth Street	None	*3,911
		Railroad Ditch Tributary	Approximately 360 feet downstream of State Route 18.	None	*3,894
			Just downstream of Avenue R	None	*3,899

Maps are available for inspection at City Hall, 214 S. Love, Lovington, New Mexico.

Send comments to The Honorable Troy J. Harris, Mayor, City of Lovington, P.O. Box 1268, Lovington, New Mexico 88260.

New Mexico	Raton (City) Colfax County.	Raton Creek	Approximately 3,360 feet downstream of Frontage Road.	None	*6,541
			Approximately 1,560 feet Upstream of North Second Street.	None	*6,705
		Middle Creek	Approximately 600 feet downstream of Interstate Highway 25.	None	*6,527
			At Atchison, Topeka and Santa Fe Railway Crossing.	None	*6,633
		South Creek	Approximately 900 feet upstream of confluence with Middle Creek.	None	*6,520
			Approximately 120 feet upstream of South Second Street (U.S. Highway 85).	None	*6,552

Maps are available for inspection at the Office of City Engineer, City Hall, 224 Savage Avenue, Raton, New Mexico.

Send comments to The Honorable Eric Honeyfield, City Manager, P.O. Box 910, Raton, New Mexico 87740.

South Dakota	Deadwood (City) Lawrence County.	Whitewood Creek	Approximately 800 feet downstream of U.S. Highway 14-A.	None	*4,394
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State	City/town/country	Source of flooding	Location	# Depth in feet above ground. * Elevation in feet. (NGVD)	
				Existing	Modified
		Deadwood Creek	Approximately 550 feet downstream of U.S. Highway 85.	*4,640	*4,642
			Approximately 1,225 feet upstream of Shine Street.	*4,574	None
		Spring Creek	Just upstream of U.S. Highway 14-A	*4,630	*4,640
			Approximately 1,550 feet Upstream of U.S. Highway 14-A.	None	*4,658
			At upstream end of culvert, approximately 400 feet upstream of North Williams Street.	None	*4,580
			At western corporate limit, approximately 2,600 feet upstream of North Williams Street.	None	*4,753

Maps are available for inspection at 102 Sherman Street, Deadwood, South Dakota.

Send comments to The Honorable Barb Allen, Mayor, City of Deadwood, 102 Sherman Street, Deadwood, South Dakota 57732.

Texas	Huntsville (City) Walker County.	Alligator Branch	Approximately 4,200 feet upstream of confluence with Prairie Branch.	None	*307
			Approximately 7,400 feet upstream of confluence with Prairie Branch.	None	*323
		Baldwin Creek	Approximately 36,500 feet above confluence with Nelson Creek.	None	*244
			Approximately 43,500 feet above confluence with Nelson Creek.	None	*261
		Caney Creek	Approximately 1,900 feet upstream of confluence with Winters Bayou.	None	*354
			Approximately 24,000 feet of confluence with Winters Bayou.	None	*374
		Crabb Creek	Approximately 17,400 feet upstream of confluence Nelson Creek.	None	*257
			Approximately 27,100 feet upstream of confluence Nelson Creek.	None	*287
		East Fork	At confluence with Tanyard Branch	None	*271
			Approximately 5,500 feet upstream of confluence with Tanyard Branch.	None	*298
		Ford Branch	At confluence with Wayne Creek	None	*272
			Approximately 2,700 feet upstream of confluence with Wayne Creek.	None	*286
		Hadley Creek	At Rosenwall Road	None	*250
			Approximately 200 feet north of Huntsville Airport Runway.	None	*292
		Horse Branch	At its confluence with Town Branch	None	*274
			Approximately 450 feet downstream of FM 2821.	*288	*285
			Approximately 3,500 feet upstream of Holly Bend Road.	*335	*329
		Mays Creek	Approximately 2,600 feet upstream of confluence of Shepard Creek.	None	*320
			Approximately 13,400 feet upstream of confluence of Shepherd Creek.	None	*355
		McDonald Creek	Approximately 2,300 feet downstream of Sunset Lake Dam.	None	*293
	Approximately 1,900 feet upstream of Spring Lake Dam.	None	*376		
McGary Creek	Approximately 8,050 feet downstream of confluence with Tributary 6.	None	*279		
	Approximately 9,700 feet upstream of confluence with Tributary 5.	None	*351		
Parker Creek	Approximately 10,500 feet upstream of confluence with Harmon Creek.	None	*212		
	Approximately 1,000 feet upstream of FM 247.	None	*279		
Prairie Branch	Approximately 14,800 feet upstream of confluence with East Sandy Creek.	None	*287		
	Approximately 800 feet upstream of Broadmoor Drive.	None	*368		
Robinson Creek	Approximately 4,700 feet downstream of confluence with Tributary 4.	None	*283		
	Approximately 16,350 feet upstream of confluence with Tributary 4.	None	*362		

State	City/town/country	Source of flooding	Location	# Depth in feet above ground. *Elevation in feet. (NGVD)	
				Existing	Modified
		Shepherd Creek	Approximately 3,700 feet upstream of confluence with Mays Creek.	None	*317
			Approximately 7,150 feet upstream of confluence with Tributary 3.	None	*381
		Sixmile Branch	Approximately 400 feet downstream of confluence with Thompson Branch.	None	*253
			Approximately 1,400 feet upstream of confluence with Thompson Branch.	None	*261
		Tanyard Branch	Approximately 500 feet upstream of confluence with Harmony Creek.	None	*224
			Approximately 2,600 feet upstream of State Highway 190.	None	*363
		Thompson Branch	At confluence with Sixmile Branch	None	*254
			Approximately 1,000 feet upstream of confluence with Sixmile Branch.	None	*260
		Town Branch	At confluence with Parker Creek	None	*260
			Approximately 700 feet upstream of Avenue J and 14th Street.	*359	*361
		Tributary A	At confluence with Town Branch	*324	*322
			Approximately 280 feet upstream of its confluence with Town Branch.	*325	*324
			Approximately 300 feet upstream of State Highway 30/190.	None	*338
		Tributary B	At confluence with Horse Branch	*308	*307
			Approximately 800 feet upstream of Private Dam.	*328	*327
		Tributary 2	At confluence with Tanyard Branch	None	*225
			Approximately 1,250 feet upstream of Robinson Road.	None	*253
		Tributary 3	At confluence with Shepherd Creek	None	*358
			Approximately 1,700 feet upstream of confluence with Shepherd Creek.	None	*364
		Tributary 4	At confluence with Robinson Creek	None	*293
			Approximately 7,800 feet upstream of confluence with Robinson Creek.	None	*330
		Tributary 5	At confluence with McGary Creek	None	*319
			Approximately 7,600 feet upstream of confluence with McGary Creek.	None	*347
		Tributary 6	At confluence with McGary Creek	None	*292
			Approximately 10,500 feet upstream of confluence with McGary Creek.	None	*319
		Tributary 7	Approximately 14,800 feet upstream of confluence with Hadley Creek.	None	*256
			Approximately 20,400 feet upstream of confluence with Hadley Creek.	None	*275
		Tributary 8	Approximately 3,700 feet upstream of confluence with Parker Creek.	None	*217
			Approximately 8,000 feet upstream of confluence with Parker Creek.	None	*231
		Tributary 9	At confluence with Shepherd Creek	None	*332
			Approximately 6,700 feet upstream of confluence with Shepherd Creek.	None	*347
		Wayne Creek	Approximately 2,100 feet upstream of confluence with Harmony Creek.	None	*259
			Approximately 12,600 feet upstream of confluence with Harmony Creek.	None	*298

Maps are available for inspection at City Service Center, 448 Highway 75 North, Huntsville, Texas.
 Send comments to The Honorable Gene Pipes, City Manager, City of Huntsville, 1212 Avenue M, Huntsville, Texas 77340.

Utah	Utah County (Unincorporated Areas).	Jordan River	At downstream County boundary	*4,490	*4,491
			At Cedar Fort Road	*4,494	*4,493
			Approximately 1,400 feet upstream of Saratoga Road.	*4,495	*4,492

Maps are available for inspection at the Community Development Department, 100 E. Center Street, Room 3800, Provo, Utah.
 Send comments to The Honorable Jerry D. Grover, Utah County Commission Chairman, 100 East Center Street, Room 2300, Provo, Utah 84606.

* Elevation is in NGVD. Add 0.3 foot (approximately) to the elevation in NGVD to obtain the elevation in NAVD.
 ** Elevation is in NGVD. Add 0.4 foot (approximately) to the elevation in NGVD to obtain the elevation in NAVD.
 + Elevation in feet (NAVD 1988).

(Catalog of Federal Domestic Assistance No. 83.100, "Flood Insurance.")

Dated: October 30, 2000.

Margaret E. Lawless,

Deputy Associate Director for Mitigation.

[FR Doc. 00-28258 Filed 11-2-00; 8:45 am]

BILLING CODE 6718-04-P

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Parts 20, 42, 61, 63, and 64

[IB Docket No. 00-202, FCC 00-367]

Policy and Rules Concerning the International Interexchange Marketplace and 2000 Biennial Regulatory Review

AGENCY: Federal Communications Commission.

ACTION: Notice of proposed rule making.

SUMMARY: This document solicits comments on whether the Commission should continue to require U.S. non-dominant interexchange carriers to file tariffs for international services pursuant to the requirements of the Communications Act. The Commission initiated this proceeding to determine whether to extend the complete detariffing regime that it adopted for domestic, interexchange services to the international services of non-dominant interexchange carriers, including U.S. carriers classified as dominant due to foreign affiliations. The Commission believes that these proposals will foster competition in the U.S. international services market and bring lower rates to U.S. consumers.

DATES: Comments are due on or before November 17, 2000, and reply comments are due on or before December 4, 2000.

ADDRESSES: Federal Communications Commission, Secretary, 445 12th Street, SW., Room TW-B204F, Washington, DC 20554.

FOR FURTHER INFORMATION CONTACT: Lisa Choi, Policy and Facilities Branch, Telecommunications Division, International Bureau, (202) 418-1460.

SUPPLEMENTARY INFORMATION: This is a summary of the Commission's Notice of Proposed Rule Making, FCC 00-367, adopted on October 12, 2000, and released on October 18, 2000. The full text of this document is available for inspection and copying during normal business hours in the Office of Media

Relations, Reference Operations Division, (Room CY-A257) of the Federal Communications Commission, 445 12th Street, SW., Washington, DC 20554. The document is also available for download over the Internet at <http://www.fcc.gov/Bureaus/International/Notices/2000/fcc00367.doc>. The complete text of this document also may be purchased from the Commission's copy contractor, International Transcription Service, Inc., 1231 20th Street, NW., Washington, DC 20036, (202) 857-3800.

This NPRM contains proposed information collections subject to the Paperwork Reduction Act of 1995 (PRA). It will be submitted to the Office of Management and Budget (OMB) for review under the PRA. OMB, the general public, and other Federal agencies will be invited to comment on the proposed information collections contained in this proceeding.

Summary of Notice of Proposed Rulemaking

1. In 1996, the Commission adopted policies and rules regarding the detariffing of domestic interexchange services (Domestic Detariffing Order) (61 FR 59340, November 22, 1996). In the Domestic Detariffing Order, the Commission concluded that complete detariffing with limited exceptions for permissive detariffing, satisfies the criteria set forth in section 10(a) of the Communications Act. The Commission made no determination as to whether detariffing international, interexchange services satisfied the requirements of section 10, as competitive conditions in the international marketplace may vary from those in the domestic interexchange marketplace.

2. On October 12, 2000, the Commission adopted a Notice of Proposed Rulemaking (NPRM) to determine whether competitive conditions in the international interexchange marketplace support detariffing non-dominant carriers' provision of international services in accordance with the criteria in section 10 of the Communications Act of 1996. The Commission initiated this proceeding in response to the Communications Act of 1996, which requires the Commission to review all regulations that apply to operations or activities of any provider of telecommunications service and to repeal or modify any regulation it determines to be no longer necessary in the public interest. Since adopting the

Domestic Detariffing Order, there have been dramatic changes in the market for international interexchange services resulting in increased competition. Thus, the Commission commenced this proceeding to examine whether to continue to require U.S. non-dominant interexchange carriers to file tariffs for international services pursuant to the requirements of section 203 of the Act. The Commission solicits comments on all of the proposals and tentative conclusions contained in the NPRM.

3. The NPRM seeks comment on the Commission's tentative conclusion that the Communications Act requires it to forbear from applying section 203 of the Act and to adopt a policy of complete detariffing for international interexchange services with limited exceptions for permissive detariffing. The NPRM seeks comment on the Commission's determination that its proposals meet the statutory forbearance criteria of section 10 of the Communications Act.

4. The NPRM solicits comment on the Commission's tentative conclusion that tariff filing requirements are not necessary to ensure that the rates, practices, classifications or regulations for the international interexchange services of non-dominant interexchange carriers are just and reasonable, and are not unjustly or unreasonably discriminatory. The NPRM also solicits comment on whether there remains a justification to retain tariffs on certain routes on which sufficient competition may not exist. The Commission tentatively concludes that its policies and enforcement authority, in conjunction with market forces will generally ensure that the rates, practices, and classifications of non-dominant interexchange carriers for international interexchange services will be just and reasonable and not unjustly or unreasonably discriminatory.

5. Comments are requested on the Commission's tentative conclusion that tariffs are not necessary for the protection of consumers of interexchange services. The Commission tentatively concludes that tariffs are not necessary for the protection of consumers. Rather, the Commission believes that tariff filing requirements may harm consumers by undermining the development of competition and possibly leading to higher rates by stifling price reductions