ENVIRONMENTAL PROTECTION AGENCY

40 CFR Parts 52 and 81

[TX–112–1–7421a; FRL–6449–5]

Approval and Promulgation of Air Quality Implementation Plans; Texas: Redesignation Request and Maintenance Plan for the Collin County Lead Nonattainment Area

AGENCY: Environmental Protection Agency (EPA).

ACTION: Direct final rule.

SUMMARY: We are approving a request from the Texas Natural Resource Conservation Commission (TNRCC) to redesignate Collin County, Texas, to attainment for the lead National Ambient Air Quality Standard (NAAQS). This request was submitted to us by the Governor on August 31, 1999. The request was accompanied by a demonstration from TNRCC that continued compliance with the lead NAAQS can reasonably be expected. The maintenance plan also includes a summary of the measured lead concentrations from 1995–1998, an inventory of the annual lead emissions in the County, the permitted and enforceable conditions responsible for continued compliance with the lead NAAQS, and contingency measures, should a future violation occur.

DATES: This direct final rule is effective on December 13, 1999, unless we receive adverse written comments by November 12, 1999. If we receive adverse comments, we will publish a timely withdrawal of this direct final rule in the Federal Register, and inform the public that the rule will not take effect.

ADDITIONAL INFORMATION:

I. What action is EPA taking today?
II. Why is Collin County, Texas, designated as a lead nonattainment area?
III. What has the State done to address its lead issue in Collin County?
IV. Does Collin County meet the NAAQS for lead?
V. What steps must Texas take to change the designation of Collin County from nonattainment to attainment for lead?
VI. Has Texas met all its regulatory requirements in Collin County?
VII. Has the State demonstrated that it can maintain its compliance with the lead NAAQS in the future?
IX. Administrative Requirements.

I. What Action Is EPA Taking Today?

We are approving the lead maintenance plan for Collin County, Texas, and redesignating Collin County to attainment for the lead NAAQS. We are taking this action because the redesignation request and maintenance plan meet the requirements of the Clean Air Act (the Act). We are publishing this rule without prior proposal because we view this as a non-controversial action, and we anticipate no adverse comments. However, in the proposed rules section of this Federal Register publication, we are publishing a separate document that will serve as our proposal, should adverse comments be filed. This rule is effective on December 13, 1999, without further notice, unless we receive adverse comments by November 12, 1999.

If we receive adverse comments, we will publish a document that withdraws the final rule and informs the public that the rule will not take effect. Any adverse comments we have received will then be addressed in a subsequent final rule. We will not institute a second comment period on this action, so parties interested in commenting should do so at this time.

II. Why Is Collin County, Texas, Designated as a Lead Nonattainment Area?

The Gould National Battery, Incorporated (GNB) smelter, is located in Collin County, Texas, just southwest of the town of Frisco. It produces lead from spent lead-acid batteries and other lead bearing scrap. Dallas, Fort Worth, and Denton, Texas, are all located within 50 kilometers of the GNB facility. The facility currently produces 4.27 tons per year of lead emissions.

Since 1981, lead emissions from the GNB facility have been monitored continuously. Violations of the quarterly arithmetic average of 1.5 micrograms per cubic meter (ug/m^3) NAAQS for lead were recorded in 1985, 1989, and 1990. Notices of violation were issued by the State to the GNB facility, with requirements to implement certain controls.

On November 6, 1991, pursuant to section 107(d)(5) of the Act, we published the notice of nonattainment designation in the Federal Register (57 FR 56694) for the portion of Collin County which encompasses the plant boundaries of the GNB facility. The effective date of the nonattainment designation was January 6, 1992.

III. What Has the State Done To Address Its Lead Issue in Collin County?

For States with areas designated to nonattainment for lead, a State Implementation Plan (SIP) must be developed, pursuant to sections 110(a)(2) and 172(c) of the Act, to show how the area will be brought into attainment. Texas was required to submit a SIP which included the following to us by July 6, 1993:

1. Provisions to assure that reasonably available control measures would be implemented; (2) a demonstration (including air quality modeling) that the SIP would provide for attainment as expeditiously as practicable, but no later than January 6, 1997.
(3) a demonstration that reasonable further progress (RFP) would be made toward attainment by January 6, 1997;
(4) a permit program for the construction and operation of new and modified major stationary sources; and
(5) contingency measures, which would become effective without further action by the State or EPA, upon a determination by us that the area failed to achieve RFP or to attain the lead NAAQS by the applicable statutory deadline. For more information on the planning requirements associated with the nonattainment designation, see section 172(c)(9) of the Act and 57 FR 13498–13569 (April 16, 1992).

Texas held a public hearing on April 21, 1993, to entertain public comment on the lead SIP for Collin County. Following the public hearing, the SIP was adopted by the State and signed by the Governor on July 2, 1993, and submitted to us on July 6, 1993, as a proposed revision to the SIP.

We reviewed the SIP, and found that it contained all the provisions necessary for approval. We approved the Collin County lead SIP on November 29, 1994 (59 FR 60905).

IV. What Steps Must Texas Take To Change the Designation of Collin County From Nonattainment to Attainment for Lead?

According to section 107(d)(3)(E) of the Act, TNRCC must submit to us a revision to the lead SIP that contains the following five elements: (1) a demonstration that the area has attained the lead NAAQS; (2) a demonstration that the Collin County lead SIP is fully approved; (3) a demonstration that the area is in compliance with all other aspects of the Act; (4) there must be permanent and enforceable improvements in air quality in the area; and, (5) there must be a demonstration that the area will remain in compliance with the lead NAAQS. These five elements were submitted to us in a revision to the SIP, dated August 21, 1993. We have reviewed each element, and our evaluation of each is discussed below.

V. Does Collin County Now Meet the National Ambient Air Quality Standard (NAAQS) for Lead?

As mentioned previously, the NAAQS for lead is a quarterly arithmetic average of 1.5 ug/m³. We require eight consecutive quarters, or two calendar years, of air quality monitoring data showing attainment to justify a redesignation to attainment. The TNRCC submitted data from the three lead monitors at GNB for the years 1995–1998. The highest quarterly average recorded during this four-year period was 0.70 ug/m³. We have reviewed the air quality data and have determined that it is adequate to demonstrate attainment of the lead NAAQS. The specific ambient lead values recorded at the GNB site are included in the official file for this action, and can also be reviewed at our Aerometric Information Retrieval System website, located at http://www.epa.gov/airsdata/monitors.htm.

VI. Has Texas Met All Its Regulatory Requirements in Collin County?

The regulatory requirements for Collin County include: (1) having a fully approved lead attainment SIP as described under section 110(k) of the Act; (2) that an area must have met all the applicable requirements of section 110(a)(2) of the Act; and (3) that all requirements under part D of the Act have been met.

Section 110(k) of the Act outlines our responsibilities and establishes our timeframes for reviewing SIP submittals. Section 110(a)(2) of the Act delineates those general elements that must be included in any SIP submittal in order for us to consider it complete and approvable. The criteria listed ensures a State or Tribal agency’s ability to properly implement a given control strategy. Examples of these general elements include, but are not limited to, such things as proof of statutory authority, enforceable emission limits, monitoring, reporting, and recordkeeping mechanisms. Part D of the Act lists additional requirements that are necessary in SIPs for nonattainment areas, and establishes additional guidelines for us to use when we review these SIPs. Subpart 1 of part D contains information on nonattainment area plans in general; Subpart 5 contains additional provisions related to lead nonattainment areas, particularly the deadlines for SIP submissions, and the associated attainment dates.

As we discussed previously, we reviewed the Collin County lead SIP and approved it, in accordance with sections 110 and part D of the Act, on November 29, 1994 (59 FR 60905).

VII. Has There Been an Improvement in Air Quality in Collin County?

A State must be able to reasonably attribute the improvement in air quality to permanent and enforceable emission reductions. The implementation of reasonably available control measures by the GNB facility provides enforceable and permanent reductions needed to attain and maintain the lead NAAQS. These control measures are contained in permits R–1147A and R–5466D, issued to GNB in 1990, and amended to incorporate the provisions of Board Orders 92–09(k) and 93–12, issued to GNB in 1992 and 1993, respectively.

The control measures contained in permits R–1147A and R–5466D include process controls such as additional vent hoods, ductwork, an additional baghouse, and enclosed process and storage areas. Fugitive controls include paved roads, planted vegetation, and increased maintenance and cleanup procedures. The specifics of the control measures are discussed in the technical support document, included in the official file for this action.

The TNRCC will maintain the permanence of these conditions through enforcement of these permits, and GNB’s compliance with the National Emission Standards for Hazardous Air Pollutants From Secondary Lead Smelters. Copies of permits R–1147A and R–5466D, which include the provisions of Board Orders 92–09(k) and 93–12, can be found in the official file for this action. We have concluded that the improvement in the air quality in Collin County, Texas, is permanent and enforceable.

VIII. Has the State Demonstrated That It Can Maintain Its Compliance With the Lead NAAQS in the Future?

Section 175(A) of the Act requires States that submit a redesignation request to include a maintenance plan to ensure that the attainment of NAAQS for any pollutant is maintained. This maintenance plan must demonstrate continued attainment of the applicable NAAQS for at least ten years after the approval of a redesignation to attainment. Eight years after the redesignation, States must submit a revised maintenance plan demonstrating attainment for the ten years following the initial ten year period. To provide for the possibility of future NAAQS violations, the maintenance plan must also contain such contingency measures as we deem necessary to assure that a State will promptly correct any violation of the NAAQS that occurs after redesignation. The TNRCC demonstrated to us that the lead maintenance plan being approved in this action is adequate to maintain compliance with the lead NAAQS for at least ten years. The current annual emission rate of 4.27 tons per year was modeled in 1993 to show compliance with the lead NAAQS. Air quality data collected at the GNB facility since that time confirms that continued compliance with the lead NAAQS can reasonably be expected.
IX. Administrative Requirements

A. Executive Order (E.O.) 12866

The Office of Management and Budget (OMB) has exempted this regulatory action from E.O. 12866, entitled “Regulatory Planning and Review.”

B. Executive Order 12875

Under E.O. 12875, EPA may not issue a regulation that is not required by statute and that creates a mandate upon a State, local or tribal government, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by those governments, or EPA consults with those governments. If EPA complies by consulting, E.O. 12875 requires EPA to provide to the OMB a description of the extent of EPA’s prior consultation with representatives of affected State, local and tribal governments, the nature of their concerns, copies of any written communications from the governments, and a statement supporting the need to issue the regulation. In addition, E.O. 12875 requires EPA to develop an effective process permitting elected officials and other representatives of State, local and tribal governments “to provide meaningful and timely input in the development of regulatory proposals containing significant unfunded mandates.”

Today’s rule does not create a mandate on State, local, or tribal governments. The rule does not impose any enforceable rules on any of these entities. This action does not create any new requirements but simply approves requirements that the State is already imposing. Accordingly, the requirements of section 1(a) of E.O. 12875 do not apply to this rule.

C. Executive Order 13045

Executive Order 13045, entitled “Protection of Children from Environmental Health Risks and Safety Risks” (62 FR 19885, April 23, 1997), applies to any rule that: (1) is determined to be “economically significant” as defined under E.O. 12866, and (2) concerns an environmental health or safety risk that EPA has reason to believe may have a disproportionate effect on children. If the regulatory action meets both criteria, the Agency must evaluate the environmental health or safety effects of the planned rule on children, and explain why the planned regulation is preferable to other potentially effective and reasonably feasible alternatives considered by the Agency.

Today’s rule does not significantly or uniquely affect the communities of Indian tribal governments. This action does not involve or impose any requirements that affect Indian tribes. Accordingly, the requirements of section 3(b) of E.O. 13045 do not apply to this rule.

D. Executive Order 13084

Under E.O. 13084, EPA may not issue a regulation that is not required by statute, that significantly affects the communities of Indian tribal governments, and that imposes substantial direct compliance costs on those communities, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by the tribal governments, or EPA consults with those governments. If EPA complies by consulting, E.O. 13084 requires EPA to provide to the OMB, in a separately identified section of the preamble to the rule, a description of the extent of EPA’s prior consultation with representatives of affected tribal governments, a summary of the nature of their concerns, and a statement supporting the need to issue the regulation. In addition, E.O. 13084 requires EPA to develop an effective process permitting elected officials and other representatives of Indian tribal governments “to provide meaningful and timely input in the development of regulatory policies on matters that significantly or uniquely affect their communities.”

Today’s rule does not significantly or uniquely affect the communities of Indian tribal governments. This action does not involve or impose any requirements that affect Indian tribes. Accordingly, the requirements of section 3(b) of E.O. 13084 do not apply to this rule.

E. Regulatory Flexibility Act

The Regulatory Flexibility Act, 5 U.S.C. 601 et seq., generally requires an agency to conduct a regulatory flexibility analysis of any rule subject to notice and comment rulemaking requirements unless the agency certifies that the rule will not have a significant economic impact on a substantial number of small entities. Small entities include small businesses, small not-for-profit enterprises, and small governmental jurisdictions. This final rule will not have a significant impact on a substantial number of small entities because approvals under section 111 of the Act do not create any new requirements but simply approve requirements that the State is already imposing. Therefore, because the Final Rule does not create any new requirements, I certify that this action will not have a significant economic impact on a substantial number of small entities.

F. Unfunded Mandates

Under section 202 of the Unfunded Mandates Reform Act of 1995, signed into law on March 22, 1995, EPA must prepare a budgetary impact statement to accompany any proposed or final rule that includes a Federal mandate that may result in estimated annual costs to State, local, or tribal governments in the aggregate; or to private sector, of $100 million or more. Under section 205, EPA must select the most cost-effective and least burdensome alternative that achieves the objectives of the rule and is consistent with statutory requirements. Section 203 requires EPA to establish a plan for informing and advising any small governments that may be significantly or uniquely impacted by the rule.

The EPA has determined that the approval action promulgated does not include a Federal mandate that may result in estimated annual costs of $100 million or more to either State, local, or tribal governments in the aggregate, or to private sector. This Federal action approves pre-existing requirements under State or local law, and imposes no new requirements. Accordingly, no additional costs to State, local, or tribal governments, or to the private sector, result from this action.

G. Submission to Congress and the Comptroller General

The Congressional Review Act, 5 U.S.C. 801 et seq., as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. The EPA will submit a report containing this rule and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the Federal Register. This action is not a “major” rule as defined by 5 U.S.C. 804(2). This rule will be effective December 13, 1999.

H. Petitions for Judicial Review

Under section 307(b)(1) of the Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by December 13, 1999. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this rule for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. See section 307(b)(2).

List of Subjects

40 CFR Part 52
Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental regulations, Lead, Reporting and recordkeeping requirements.

40 CFR Part 81
Air pollution control, National parks, Wilderness areas.


Pamela Phillips,
Acting Regional Administrator, Region 6.

40 CFR parts 52 and 81 are amended as follows:

PART 52— [AMENDED]

1. The authority citation for part 52 continues to read as follows:
   Authority: 42 U.S.C. 7401 et seq.

Subpart SS—Texas

2. Section 52.2270 is amended by revising paragraph (b)(1); adding paragraph (d), and adding a new entry to the end of the table in paragraph (e) to read as follows:

§ 52.2270 Identification of plan.

(a) Incorporation by reference.

(b) Incorporation by reference. (1)

Material listed in paragraphs (c) and (d) of this section with an EPA approval date prior to December 31, 1998, were approved for incorporation by reference by the Director of the Federal Register in accordance with 5 U.S.C. 552(a) and 1 CFR part 51. Material is incorporated as it exists on the date of the approval, and notice of any change in the material will be published in the Federal Register. Entries in paragraphs (c) and (d) of this section with EPA approval dates after December 31, 1998, will be incorporated by reference in the next update to the SIP compilation.

(d) EPA-Approved State Source-Specific Requirements.

Name of Source | Permit or Order Number | State Effective Date | EPA Approval Date | Comments
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### EPA-APPROVED NONREGULATORY PROVISIONS AND QUASI-REGULATORY MEASURES IN THE TEXAS SIP

<table>
<thead>
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<th>Applicable geographic or nonattainment area</th>
<th>State Submittal/Effective Date</th>
<th>EPA Approval Date</th>
<th>Comments</th>
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### PART 81—[AMENDED]

1. The authority citation for part 81 continues to read as follows:

   **Authority:** 42 U.S.C. 7401 et seq.

2. In Section 81.344, the lead table is amended by revising the entry for the Collin County Area to read as follows:

**TEXAS—LEAD**

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<td>[December 13, 1999]</td>
<td>Attainment</td>
<td>Attainment</td>
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1 This date is November 15, 1990, unless otherwise noted.

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**FEDERAL COMMUNICATIONS COMMISSION**

47 CFR Part 0

[DA 99–1891]

**List of Office of Management and Budget Approved Information Collections Requirements**

**AGENCY:** Federal Communications Commission.

**ACTION:** Final rule.

**SUMMARY:** This document revises the Commission's list of Office of Management and Budget (OMB) approved public information collection requirements with their associated OMB expiration dates. This list will provide the public with a current list of public information collection requirements approved by OMB and their associated control numbers and expiration dates as of August 31, 1999.

**EFFECTIVE DATE:** October 13, 1999.

**FOR FURTHER INFORMATION CONTACT:** Judy Boley, Office of the Managing Director, (202) 418–0214 or via the Internet at jboley@fcc.gov.

**SUPPLEMENTARY INFORMATION:** This document adopted on September 23, 1999 and released on September 24, 1999 by the Managing Director in DA 99–1891 revised 47 CFR 0.408 in its entirety.

1. Section 3507(a)(3) of the Paperwork Reduction Act of 1995, 44 U.S.C. 3507(a)(3), requires agencies to display a current control number assigned by the Director of the Office of Management and Budget ("OMB") for each agency information collection requirement.

2. Section 0.408 of the Commission's rules displays the OMB control numbers assigned to the Commission's public information collection requirements that have been reviewed and approved by OMB.

3. Authority for this action is contained in Section 4(i) of the Communications Act of 1934 (47 U.S.C. 154(i)), as amended, and section 0.231(b) of the Commission's Rules. Since this amendment is a matter of agency organization procedure or practice, the notice and comment and effective date provisions of the Administrative Procedure Act do not apply. See 5 U.S.C. 553(b)(A)(d).

4. Accordingly, It is ordered, that section 0.408 of the rules is REVISED as set forth in the revised text, effective on October 13, 1999.

5. Persons having questions on this matter should contact Judy Boley at (202) 418–0214 or via the Internet to jboley@fcc.gov.

**List of Subjects in 47 CFR Part 0**

Reporting and recordkeeping requirements.

Federal Communications Commission.

Magalie Roman Salas, Secretary.

For the reasons discussed in the preamble, the Federal Communications Commission amends 47 CFR Part 0 as follows:

**PART 0—COMMISSION ORGANIZATION**

1. The authority citation for Part 0 continues to read:

   **Authority:** Secs. 4, 303, 48 Stat. 1066, 1082, as revised; 47 U.S.C. 154, 303 unless otherwise noted.

2. Section 0.408 is revised to read as follows:

   **§ 0.408 OMB control numbers and expiration dates assigned pursuant to the Paperwork Reduction Act of 1995.**

   (a) Purpose. This section displays the control numbers and expiration dates for the Commission information collection requirements assigned by the Office of Management and Budget ("OMB") pursuant to the Paperwork Reduction Act of 1995, Public Law 104–13. The Commission intends that this section comply with the requirement that agencies display current control numbers and expiration dates assigned by the Director of OMB for each approved information collection requirement. Notwithstanding any other provisions of law, no person shall be subject to any penalty for failing to comply with a collection of information