

**GENERAL ACCOUNTING OFFICE****Federal Accounting Standards  
Advisory Board**

**AGENCY:** General Accounting Office.

**ACTION:** Notice of meeting on February 25 and 26; schedule of meetings in 1999.

**SUMMARY:** Pursuant to section 10(a)(2) of the Federal Advisory Committee Act (Pub. L. 92-463), as amended, notice is hereby given that the Federal Accounting Standards Advisory Board will hold a two-day meeting on Thursday, February 25 and Friday, February 26, 1999 from 9:00 A.M. to 4:00 P.M. in room 7C13, the Comptroller General's Briefing Room, of the General Accounting Office building, 441 G St., NW., Washington, DC.

**Agenda**

The agenda for the meetings includes:

- Administrative Matters,
- Discussion of exposure drafts on:

- Proposed Amendments to SFFAS No. 2—Accounting for Direct Loans and Loan Guarantees
- Draft Recommended Accounting Standards—Amendments to National Defense PP&E Reporting Requirements
- Draft Interpretation on Accounting for Roadbed Costs in Timber Sales Program
- Management's Discussion and Analysis—Review of comments on the exposure drafts and draft recommendations
- Social Insurance—Issues related to responses to the ED and draft recommended standards
- Deferred Maintenance—Review of comment letters and draft recommendation

**Schedule of Meetings**

Remaining scheduled meetings dates in 1999 are as follows:

- April 12-13
- July 1-2
- September 16-17
- October 28-29
- December 13-14.

Any interested person may attend the meeting as an observer. Board discussions and reviews are open to the public.

**FOR FURTHER INFORMATION CONTACT:** Wendy Comes, Executive Director, 441 G St., NW., Room 3B18, Washington, DC 20548, or call (202) 512-7350.

**Authority:** Federal Advisory Committee Act, Pub. L. 92-463, Section 10(a)(2), 86 Stat. 770, 774 (1972) (current version at 5 U.S.C. app. section 10(a)(2) (1988)); 41 CFR 101-6.1015 (1990).

Dated: January 28, 1999.

**Wendy M. Comes,**

*Executive Director.*

[FR Doc. 99-2454 Filed 2-1-99; 8:45 am]

**BILLING CODE 1610-01-M**

**GENERAL ACCOUNTING OFFICE****Advisory Council on Government  
Auditing Standards; Notice of Meeting**

The Advisory Council on Government Auditing Standards will meet Monday, February 22, 1999, from 9:00 a.m. to 4:45 p.m., and Tuesday, February 23, 1999, from 8:30 a.m. to 11:00 a.m., in room 7C13 of the General Accounting Office building, 441 G St., NW., Washington, DC.

The Advisory Council on Government Auditing Standards will hold a meeting to discuss issues that may impact Government Auditing Standards. Any interested persons may attend the meeting as an observer. Council discussions and reviews are open to the public.

**FOR FURTHER INFORMATION CONTACT:** Marcia Buchanan, Assistant Director, Government Auditing Standards, AIMD, 202-512-9321.

Dated: February 5, 1999.

**Marcia B. Buchanan,**

*Assistant Director.*

[FR Doc. 99-2436 Filed 2-1-99; 8:45 am]

**BILLING CODE 1610-02-M**

**DEPARTMENT OF HEALTH AND  
HUMAN SERVICES****Administration for Children and  
Families****Invitation To Comment on Child  
Welfare Outcomes and Measures**

**AGENCY:** Administration on Children, Youth and Families, ACF, HHS.

**ACTION:** Notice of plan to report on outcomes and performance of State child welfare programs, and invitation to comment.

**SUMMARY:** Section 203 of the Adoption and Safe Families Act (ASFA), signed into law in November 1997, requires the Secretary of the Department of Health and Human Services (DHHS) “\* \* \* in consultation with Governors, State legislatures, State and local public officials responsible for administering child welfare programs, and child welfare advocates \* \* \* to develop a set of outcome measures (including length of stay in foster care, number of foster care placements, and number of adoptions) that can be used to assess the

performance of States in operating child protection and child welfare programs \* \* \*.” In addition, the law requires that “\* \* \* to the maximum extent possible, the outcome measures should be developed from data available from the Adoption and Foster Care Analysis and Reporting System.” Section 203 of ASFA also directs the Secretary to prepare and submit to Congress a report on the performance of each State on each outcome measure on May 1, 1999, and annually thereafter.

To meet these requirements, the Children's Bureau, the Federal agency charged with the task of implementing ASFA, engaged in a consultation process with various stakeholders. The outcomes presented in this notice are the result of the Children's Bureau's consultation process and reflect widely-held performance objectives for child welfare program practice. This notice is to advise the public of DHHS's plan to report on these outcomes for State child welfare programs and to invite public comment on them. This notice can be found at <http://www.acf.dhhs.gov/programs/cb/special/index.htm>.

**DATES:** Written comments must be submitted to the office listed in the **ADDRESS** section below on or before March 4, 1999.

**ADDRESS:** Mail written comments (in duplicate) to Marianne Ruffy at the address below.

**FOR FURTHER INFORMATION CONTACT:** Marianne Ruffy, Children's Bureau, 330 C Street, SW, Washington, DC 20447.

**SUPPLEMENTARY INFORMATION:** The Nation's child welfare systems are designed to protect children who have suffered maltreatment, who are at risk for maltreatment, or who are under the care and placement responsibility of the State because their families are unable to care for them. These systems also focus on securing permanent living arrangements for children who are unable to return home. The Children's Bureau is the agency within the Federal Government that is responsible for assisting State child welfare systems by promoting continuous improvement in the delivery of child welfare services.

The Adoption and Safe Families Act (ASFA) represents a significant effort on the part of the Federal Government to improve child welfare service systems. The ASFA establishes clear goals for children served by the Nation's child welfare systems—safety, permanency, and well-being. It calls on the Department of Health and Human Services (DHHS), State officials, advocates, and other experts in the field to work together to identify useful outcome measures to gauge State and

national progress in reaching those goals.

The ASFA also requires that DHHS prepare and submit to Congress a Report on the performance of each State on each outcome measure on May 1, 1999, and annually thereafter. This Report is intended to encourage continued improvements in State child welfare systems. It will provide an overview of system effectiveness by focusing on performance related to particular outcome measures. Additional data will be presented that pertain to system characteristics, some of which were requested in Section 203 of ASFA, to provide a context for the outcome measures. These data will address characteristics of a State's child welfare system such as the number of children reported for abuse or neglect, the number of children found to be victims of maltreatment, the number of children in out-of-home care, the number of adoptions, etc.

The first Report to Congress will include outcome measures that are based on data already available through the Adoption and Foster Care Analysis and Reporting System (AFCARS) and the National Child Abuse and Neglect Data Systems (NCANDS) to avoid additional reporting by the States. The AFCARS, which was implemented in December 1993, is the first federally-mandated data collection program for the collection of foster care and adoption data. The data are case-level data representing children in foster care under the responsibility of the State child welfare agencies and those children adopted with the involvement of those agencies. A list of the AFCARS data elements for foster care and adoption can be found at <http://www.acf.dhhs.gov/programs/cb/special/elements.htm>.

The NCANDS, which is a voluntary data collection system established in 1990, is the primary source of national information on abused and neglected children known to State child protective services agencies. The NCANDS is comprised of two parts: (1) A Summary Data Component, which is a compilation of key aggregate indicators of State child abuse and neglect statistics, and (2) a Detailed Case Data Component, which is a compilation of case-level data about individual children who are the subjects of child maltreatment reports. A list of the data elements for the Summary Data Component can be found at <http://www.acf.dhhs.gov/programs/cb/special/ncands.htm>. The data elements for the Detailed Case Data Component can be found at <http://www.acf.dhhs.gov/programs/cb/special/casedata.htm>.

[www.acf.dhhs.gov/programs/cb/special/casedata.htm](http://www.acf.dhhs.gov/programs/cb/special/casedata.htm).

One consequence of focusing on outcomes that can be measured through AFCARS and NCANDS is that the outcomes to be included in the first Annual Report do not address the goal of child well-being. In the first Annual Report to the Congress, the Children's Bureau intends to discuss issues pertaining to the development of future child well-being outcomes and possible procedures for collecting data pertaining to those outcomes. It is anticipated that these outcomes will relate to the educational and health status of children served by the foster care system.

Because of the extensive variation among State child welfare systems with respect to policies, definitions, resources, capacities, and demographic characteristics, future Annual Reports to the Congress will assess State performance by recording changes in each State's performance on each outcome measure. The ultimate objective will be to document either a pattern of continuous improvement or performance problems relevant to particular outcomes.

In order to ensure that the outcomes presented in the Annual Report would be meaningful with respect to the performance of a child welfare system, the Children's Bureau engaged in a consultation process to assist in developing the outcome measures. This consultation process included:

- Establishing a Consultation Group comprised of representatives from State, Tribal, county, and municipal child welfare agencies; private non-profit child and family services agencies; State legislatures; State Governors' offices; juvenile and family courts; local child advocacy organizations; and a public employee organization;
- Inviting national organizations to serve as resources to the Consultation Group, including the American Bar Association Center on Children and the Law, the American Public Human Services Association, the Child Welfare League of America, the Children's Defense Fund, the National Association of Child Advocates, the National Center for Juvenile Justice, the National Child Welfare Resource Center for Organizational Improvement, the National Conference of State Legislatures, the National Council of Juvenile and Family Court Judges, and the National Governors's Association;
- Convening a meeting of the Consultation Group in September 1998 during which multiple outcomes were proposed and discussed;

- Conducting a review of the outcomes proposed during the Consultation Group meeting by a Children's Bureau staff to identify those outcomes that reflect desired goals and objectives and could be measured using data from the AFCARS and the NCANDS;

- Preparing and disseminating a report on the outcome measures to the Consultation Group and resource organization representatives for their review and comment;
- Convening telephone conference calls and meetings to obtain feedback on the outcome measures from Consultation Group members and resource organization representatives;
- Presenting the outcome measures to participants of three focus groups at the 12th National Conference on Child Abuse and Neglect in Cincinnati, Ohio, to obtain feedback from the larger child welfare community;
- Conducting a review of comments from reviewers and focus group participants to determine areas for revision; and
- Disseminating the revised outcome measures to Consultation Group members and resource organization representatives for review and comment during the second meeting of the Consultation Group in December 1998.

The following outcome measures are the result of this consultation process. The Children's Bureau of DHHS invites your comment on these outcome measures. Revisions resulting from the comment process will be reflected in the final list of outcome measures, which will be used as the basis for the first and subsequent Annual Reports to the Congress on the performance of each State in meeting the goals and objectives of the child welfare system.

#### **Safety-Related Outcome 1: Reduce Recurrence of Child Abuse and/or Neglect**

- During a specified reporting period:
- Of all children who were victims of substantiated child abuse and/or neglect, what percentage had another substantiated report within 12-month period?
  - Of all children who were victims of substantiated child abuse and/or neglect, who were not placed in foster care, and whose families received services from the agency, what percentage had another substantiated report within a 12-month period?
  - Of all children who were victims of substantiated child abuse and/or neglect, who were not placed in foster care, and whose families did not receive services from the agency, what

percentage had another substantiated report within a 12-month period?

**Note:** This outcome addresses a primary objective of all child welfare systems—to prevent the recurrence of child abuse or neglect once it has come to the attention of the system. It is acknowledged that recurrence is the result of multiple factors and that child welfare interventions cannot prevent all recurrence. This outcome may be modified or expanded in the future to include a measure that addresses all reports referred for investigation, not solely those that are substantiated. In the current measure, “substantiated” reports include those that are classified by some States as “indicated.”

### **Safety-Related Outcome 2: Reduce Child Fatalities Due to Child Maltreatment**

During a specified reporting period:  
—Of all child fatalities resulting from abuse or neglect, what percentage of child victims had been the subject of a substantiated report of child abuse or neglect within 12 (24) months prior to the reported fatality?

**Note:** This outcome reflects a fundamental goal of child welfare systems—to prevent child fatalities as a result of abuse or neglect. The measure focuses on fatalities among children who were known to the child welfare system.

### **Safety-Related Outcome 3: Improve the Child Welfare System's Response Time To Investigate Abuse or Neglect Reports**

During a specified reporting period:  
—Of all child protection investigations initiated, what was the mean length of time between the report and the initiation of the investigation?

**Note:** The selection of this outcome was based on the assumption that a rapid response to an abuse or neglect report can be used as at least one measure of a system's performance in protecting children. The outcome may be modified in the future to incorporate State response standards for various types of maltreatment reports. The Summary Data Component of NCANDS recently incorporated data elements pertaining to response time information for different categories of reports.

### **Permanency-Related Outcome 1: Reduce Time in Foster Care To Reunification Without Increasing the Rate of Foster Care Re-Entry**

During a specified reporting period:  
—Of all children who were reunified with their parents or caretakers from foster care placements, what percentage was reunified in less than 12 months from the time of latest removal from home?  
—Of all children who were reunified with their parents or caretakers from foster care placements, what percentage was reunified in 12 to 24

months from the time of latest removal from home?

—Of all children who were reunified with their parents or caretakers from foster care placements in less than 12 months from the time of removal, what percentage re-entered foster care in less than 12 months from the time of reunification?

**Note:** The term “foster care” as used in this outcome refers to all out-of-home care arrangements for children for whom the State child welfare agency has responsibility for placement, care, or supervision. The term “reunification” refers to children who are returned to their parents as well as those who are discharged to other relatives (i.e., the child's case is closed, but the relatives are not the child's legal guardians).

This outcome reflects the objective of returning children in foster care to their families as soon as possible. The third measure is designed to address the concern that by expediting reunifications a child welfare system may risk increasing re-entries into foster care. Distribution of time-in-care information for all children in foster care may be provided as context information.

### **Permanency-Related Outcome 2: Reduce Time in Foster Care to Adoption Finalization Without Increasing the Number of Adopted Children Who Re-Enter Foster Care**

During a specified reporting period:  
—Of all children who were younger than age 3 at the time of foster care entry and who exited foster care to finalized adoptions, what percentage exited to finalized adoptions in less than 24 months from entry?  
—Of all children who were age 3 or older at the time of foster care entry and who exited foster care to finalized adoptions, what percentage exited to finalized adoptions in less than 36 months from entry?  
—Of all children entering foster care, what percentage had been previously adopted when they were older than 2 years of age?

**Note:** This outcome addresses the objective that children who cannot be reunified with their families should be adopted as quickly as possible. The first two measures reflect a decision to track adoptions of children younger than 3 years of age separately from adoptions of older children. Research findings indicate that adoptions can be achieved more frequently and quickly for children who are under age 3 at the time of entry into care than for children who enter foster care at age 3 or older. The third measure is designed to reflect concerns that expedited adoptions may result in re-entries into the foster care system. By only including children older than age 2 at the time of adoption, we expect to reduce the number of

private agency or international adoptions that may be included in the data.

### **Permanency-Related Outcome 3: Reduce Time in Foster Care to Legal Guardianship**

During a specified reporting period:  
—Of all children who were discharged with a legal guardianship, what percentage was discharged in less than 24 months from time of removal?

**Note:** This outcome reflects the objective of establishing a timely permanency option for children when reunification and adoption have been ruled out as permanency options.

### **Permanency-Related Outcome 4: Reduce the Disparity of Length of Time in Foster Care Between Children of Color and Caucasian Children**

During a specified reporting period:  
—For children in non-relative foster care who exited care, what was the median length of time in care for African American children, American Indian/Alaska Native children, Asian and Pacific Islander children, Caucasian children, and Hispanic children?  
—For children in relative foster care who exited care, what was the median length of time in care for African American children, American Indian/Alaska Native children, Asian and Pacific Islander children, Caucasian children, and Hispanic children?

**Note:** This outcome reflects concerns that children of color may receive differential treatment in many of National's foster care systems. The measures are designed to track both the disparity of length of time in foster care and the impact of relative foster care on length of time in care.

### **Permanency-Related Outcome 5: Increase Permanency for Disabled and Older Children**

During a specified reporting period:  
—For all children who were identified as disabled and who exited care, what percentage exited to reunification, adoption, or legal guardianship?  
—For all children who were 12 years of age or older at the time of their most recent entry into care and who exited care, what percentage exited to reunification, adoption, or legal guardianship?  
—For all children exiting care through emancipation, what percentage was younger than 12 years of age at the time of their most recent entry into care?

**Note:** These measures address general concerns in the field about permanency for disabled children, children who enter care when they are adolescents, and older children for whom efforts to achieve permanent homes are lacking or ineffective.

### Permanency-Related Outcome 6: Increase Placement Stability

During a specified reporting period:

- For all children who had been in foster care for longer than 3 months, what percentage had not more than two placement settings during their most recent episode?

**Note:** This outcome addresses the objective of reducing the number of placement settings in a single-foster care episode. The measure acknowledges that in many States a large percentage of children will experience at least two placements because of the use of emergency foster care services at the time of removing a child from the home.

### Permanency-Related Outcome 7: Reduce Placements of Children in Group Homes, Institutions, and Out-of- State Care

During a specified reporting period:

- For all children who were younger than age 12 when they were placed in their current foster care settings, what percentage had a current placement in a group home? What percentage had a current placement in an institution?
- For all children who were 12 years of older when they were placed in their current foster care settings, what percentage had a current placement in a group home? What percentage had a current placement in an institution?
- For all children whose current placement settings are group homes or institutions, what percentage was placed out of State?

**Note:** This outcome reflects the objective of placing most children in family foster homes and in placements that are in close proximity to their families. It is acknowledged that for some children, particularly adolescents, group homes, institutions, or out-of-State placements may be appropriate.

Dated: January 26, 1999.

#### Patricia Montoya,

Commissioner, Administration on Children,  
Youth and Families.

[FR Doc. 99-2361 Filed 1-29-99; 8:45 am]

BILLING CODE 4184-01-M

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

### Health Resources and Services Administration

#### Advisory Council; Notice of Meeting

In accordance with section 10(a) (2) of the Federal Advisory Committee Act (Public Law 92-463), announcement is made of the following National Advisory body scheduled to meet during the month of February 1999.

*Name:* National Advisory Council (NAC) on the National Health Service Corps (NHSC).

*Date and Time:* February 18, 1999; 6:00 p.m.–9:00 p.m., February 19, 1999; 9:00 a.m.–4:30 p.m., February 20, 1999; 9:00 a.m.–5:00 p.m., February 21, 1999; 8:30 a.m.–11:00 a.m.

*Place:* Residence Inn by Marriott, 7335 Wisconsin Avenue, Bethesda, Maryland 20814, Phone: (301) 718-0200.

*Agenda:* In preparation for the year 2000 reauthorization, the NAC has developed a draft position paper, "The National Health Service Corps for the 21st Century." Agenda items include staff from Capitol Hill and representatives from HRSA field offices convening separate panels to provide comments. Representatives from the central office will present their comments to the Council as well. Other agenda items include updates on the NHSC program. Copies of the draft paper will be available at the meeting.

The meeting is open to the public. For further information, call Ms. Eve Morrow, Division of National Health Service Corps, at (301) 594-4144.

Dated: January 28, 1999.

#### Jane M. Harrison,

Director, Division of Policy Review and  
Coordination.

[FR Doc. 99-2412 Filed 2-1-99; 8:45 am]

BILLING CODE 4160-15-P

## DEPARTMENT OF THE INTERIOR

### Fish and Wildlife Service

#### Availability of a Draft Recovery Plan for the San Benito Evening-Primrose for Review and Comment

**AGENCY:** Fish and Wildlife Service,  
Interior.

**ACTION:** Notice of document availability.

**SUMMARY:** The U.S. Fish and Wildlife Service announces the availability for public review of a draft Recovery Plan for the San Benito evening-primrose (*Camissonia benitensis*). This California plant occurs mostly on stream terraces whose soils are derived from serpentine rock near San Benito Mountain in southern San Benito County and western Fresno County.

**DATES:** Comments on the draft recovery plan received by April 5, 1999 will be considered by the Service.

**ADDRESSES:** Copies of the draft recovery plan are available for inspection, by appointment, during normal business hours at the following location: Ventura Fish and Wildlife Office, U.S. Fish and Wildlife Service, 2493 Portola Road, Suite B, Ventura, California 93003.

Requests for copies of the draft recovery plan and written comments and materials regarding this plan should be addressed to Diane K. Noda, Field Supervisor, at the above Ventura address.

**FOR FURTHER INFORMATION CONTACT:** Tim Thomas, Botanist, at the above Ventura address (phone: 805/644-1766).

#### SUPPLEMENTARY INFORMATION:

#### Background

Restoring endangered or threatened animals and plants to the point where they are again secure, self-sustaining members of their ecosystems is a primary goal of the Service's endangered species program. To help guide the recovery effort, the Service is working to prepare recovery plans for most of the listed species native to the United States. Recovery plans describe actions considered necessary for the conservation of the species, establish criteria for the recovery levels for downlisting or delisting them, and estimate time and cost for implementing the recovery measures needed.

The Endangered Species Act, as amended (16 U.S.C. 1531 *et seq.*) (Act), requires the development of recovery plans for listed species unless such a plan would not promote the conservation of a particular species. Section 4(f) of the Act as amended in 1988 requires that public notice and an opportunity for public review and comment be provided during recovery plan development. The Service will consider all information presented during the public comment period prior to approval of each new or revised recovery plan. Substantive technical comments will result in changes to the plans. Substantive comments regarding recovery plan implementation may not necessarily result in changes to the recovery plans, but will be forwarded to appropriate Federal or other entities so that they can take these comments into account during the course of implementing recovery actions. Individualized responses to comments will not be provided.

This annual herb is listed as endangered. It occurs largely on lands managed by the U.S. Bureau of Land Management, where it is threatened by off-highway vehicle recreation and the resultant accelerated erosion in its habitat. Its habitat consists of mostly alluvial terraces in areas of serpentine rock. This rock type is rather toxic to most plants because it provides an unusual balance of plant nutrients. Serpentine areas generally have sparse vegetation. Serpentine dust is toxic to people because it contains asbestos.

The objective of this plan is to conserve the plant so that protection by the Act is no longer necessary. Actions necessary to accomplish this objective include prevention of additional degradation and loss of the plant's habitat, partly by developing and