

listed in this document would be published subsequently in the Order.

The FAA has determined that this proposed regulation only involves an established body of technical regulations for which frequent and routine amendments are necessary to keep them operationally current. It, therefore, (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under DOT Regulatory Policies and Procedures (44 FR 11035; February 26, 1979); and (3) does not warrant preparation of a Regulatory Evaluation as the anticipated impact is so minimal. Since this is a routine matter that will only affect air traffic procedures and air navigation, it is certified that this rule, when promulgated, will not have a significant economic impact on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

#### List of Subjects in 14 CFR Part 71

Airspace, Incorporation by reference, Navigation (Air).

#### The Proposed Amendment

In consideration of the foregoing, the Federal Aviation Administration proposes to amend 14 CFR part 71 as follows:

#### PART 71—DESIGNATION OF CLASS A, CLASS B, CLASS C, CLASS D, AND CLASS E AIRSPACE AREAS; AIRWAYS; ROUTES; AND REPORTING POINTS

1. The authority citation for Part 71 continues to read as follows:

**Authority:** 49 U.S.C. 106(g); 40103, 40113, 40120; E.O. 10854, 24 FR 9565, 3 CFR 1959-1963 Comp., p. 389.

##### § 71.1 [Amended]

2. The incorporation by reference in 14 CFR 71.1 of Federal Aviation Administration Order 7400.9F, Airspace Designations and Reporting Points, dated September 10, 1998, and effective September 16, 1998, is amended as follows:

*Paragraph 6005 Class E Airspace Areas Extending Upward from 700 feet or More Above the Surface of the Earth*

\* \* \* \* \*

#### ASO GA E5 Griffin, GA [Reserved]

Griffin-Spalding County Airport  
(Lat. 33°13'37" N, long. 84°16'30" W)  
Griffin NDB

(Lat. 33°11'03"N, long. 84°13'39"W)

That airspace extending upward from 700 feet or more above the surface of the earth within a 6.3 mile radius of Griffin-Spalding County Airport and within 2.6 miles from either side of the 141 degree bearing from the

Griffin NDB, extending from the 6.3-mile radius to 10.5 miles southeast of the NDB.

\* \* \* \* \*

Issued in College Park, Georgia, on December 17, 1998.

#### Wade Carpenter,

*Acting Manager, Air Traffic Division,  
Southern Region.*

[FR Doc. 98-34169 Filed 12-23-98; 8:45 am]

BILLING CODE 4910-13-M

## SOCIAL SECURITY ADMINISTRATION

### 20 CFR Parts 404 and 422

[Regulations Nos. 4 and 22]

RIN 0960-AE84

#### Federal Old-Age, Survivors, and Disability Insurance; Employer Identification Numbers for State and Local Government Employment

**AGENCY:** Social Security Administration (SSA).

**ACTION:** Proposed rules.

**SUMMARY:** We propose to amend our current rules dealing with the special identification numbers we issue to States that submit modifications to their voluntary social security coverage group agreements. Under the proposed revision, we would issue special identification numbers only in cases where a modification extends coverage to periods prior to 1987. This revision will permit SSA to divert scarce SSA resources to other priority workloads without adversely affecting State recordkeeping operations.

**DATES:** To be sure that your comments are considered, we must receive them no later than February 22, 1999.

**ADDRESSES:** Comments should be submitted in writing to the Commissioner of Social Security, P.O. Box 1585, Baltimore, MD 21235, sent by telefax to (410) 966-2830, sent by e-mail to regulations@ssa.gov, or delivered to the Social Security Administration, 2109 West Low Rise Building, 6401 Security Boulevard, Baltimore, MD 21235, between 8:00 a.m. and 4:30 p.m. on regular business days. Comments may be inspected during these hours by making arrangements with the contact person shown below. The electronic file of this document is available on the Internet at [www.access.gpo.gov/nara](http://www.access.gpo.gov/nara) at 6:00 a.m. on the date of publication in the **Federal Register**.

**FOR FURTHER INFORMATION CONTACT:** Robert Augustine, Legal Assistant, Office of Process and Innovation Management, 6401 Security Boulevard, Baltimore, MD 21235, (410) 966-5121 or

TTY (410) 966-5609 for information about this rule. For information on eligibility or claiming benefits, call our national toll-free number, 1-800-772-1213 or TTY 1-800-325-0778.

**SUPPLEMENTARY INFORMATION:** Section 205(c)(2)(A) of the Social Security Act (the Act) requires SSA to maintain a record of the wages and self-employment income of each individual. The record is identified by the individual's social security number. Wages posted to an individual's record are based on wage reports submitted to SSA and the Internal Revenue Service (IRS) by employers. IRS regulations at 26 CFR 31.6011(a)-1 require an employer to file returns required under the Federal Insurance Contributions Act (FICA) with IRS each year and IRS regulations at 26 CFR 31.6051-2 and 31.6091-1(d) require an employer to file wage reports with SSA each year. These requirements are also explained on wage reporting forms and in related instructions issued by SSA and IRS. To help account for these returns and reports, IRS assigns an employer identification number (EIN) to most employers. Additionally, SSA assigns a special identification number to each political subdivision of a State which is included in a modification to the State's coverage agreement under section 218 of the Act. These special identification numbers must currently be issued to any State that requests a modification of its coverage agreement, and to interstate instrumentalities if pre-1987 coverage is obtained. However, for SSA program purposes, such numbers are necessary only if the modification covers wages for years prior to 1987. In cases where the modification does not cover pre-1987 wages, the number is assigned solely for State bookkeeping purposes.

#### Explanation of Proposed Changes

We propose to modify paragraph (a) of § 404.1220 and paragraph (b) of § 422.112 of our regulations to indicate that we will issue a special identification number to each political subdivision of a State included in a modification to the State's voluntary coverage agreement under section 218 of the Act only if the modification extends coverage to periods prior to 1987. States will be free to assign their own identification numbers to employers covered under modifications that do not cover pre-1987 earnings, so that these proposed rules will have no adverse impact on State recordkeeping operations. This proposal will permit SSA to divert scarce resources to other priority workloads.

**Regulatory Procedures***Executive Order 12866*

We have consulted with the Office of Management and Budget (OMB) and have determined that these proposed rules do not meet the criteria for a significant regulatory action under Executive Order 12866. Thus, they are not subject to OMB review.

*Regulatory Flexibility Act*

We certify that these proposed regulations will not have a significant economic impact on a substantial number of small entities. Thus, a regulatory flexibility analysis as provided in the Regulatory Flexibility Act, as amended, is not required.

*Paperwork Reduction Act*

These proposed regulations will impose no additional reporting or recordkeeping requirements requiring OMB clearance.

(Catalog of Federal Domestic Assistance Program Nos. 96.001 Social Security Disability Insurance; 96.002 Social Security Retirement Insurance; 96.004 Social Security Survivors Insurance.)

**List of Subjects***20 CFR Part 404*

Administrative practice and procedure, Blind, Disability benefits, Old-Age, Survivors, and Disability Insurance, Reporting and recordkeeping requirements, Social Security.

*20 CFR Part 422*

Administrative practice and procedure, Freedom of information, Organization and functions (Government agencies), Social Security.

Dated: December 14, 1998.

**Kenneth S. Apfel,**

*Commissioner of Social Security.*

For the reasons set forth in the preamble, we propose to amend subpart M of Part 404 and subpart B of Part 422 of Chapter III of the Code of Federal Regulations as follows:

**PART 404—FEDERAL OLD AGE, SURVIVORS AND DISABILITY INSURANCE (1950— )****Subpart M—[Amended]**

1. The authority citation for subpart M of part 404 continues to read as follows:

**Authority:** Secs. 205, 210, 218 and 702(a)(5) of the Social Security Act (42 U.S.C. 405, 410, 418 and 902(a)(5)); sec. 12110, Pub. L. 99-272, 100 Stat. 287 (42 U.S.C. 418 note); sec. 9002, Pub. L. 99-509, 100 Stat. 1970.

2. Section 404.1220 is amended by revising paragraph (a) to read as follows:

**§ 404.1220 Identification numbers.**

(a) *State and local governments.*  
When a State submits a modification to its agreement under section 218 of the Act, which extends coverage to periods prior to 1987, SSA will assign a special identification number to each political subdivision included in that modification. SSA will send the State a Form SSA-214-CD, "Notice of Identifying Number," to inform the State of the special identification number(s). The special number will be used for reporting the pre-1987 wages to SSA. The special number will also be assigned to an interstate instrumentality if pre-1987 coverage is obtained and SSA will send a Form SSA-214-CD to the interstate instrumentality to notify it of the number assigned.

\* \* \* \* \*

**PART 422—ORGANIZATION AND PROCEDURES****Subpart B—[Amended]**

3. The authority citation for subpart B of part 422 continues to read as follows:

**Authority:** Secs. 205, 232, 702(a)(5), 1131, and 1143 of the Social Security Act (42 U.S.C. 405, 432, 902(a)(5), 1320b-1, and 1320b-13).

4. Section 422.112 is amended by revising paragraph (b) to read as follows:

**§ 422.112 Employer identification numbers.**

\* \* \* \* \*

(b) *State and local governments.*  
When a State submits a modification to its agreement under section 218 of the Act, which extends coverage to periods prior to 1987, SSA will assign a special identification number to each political subdivision included in that modification. SSA will send the State a Form SSA-214-CD, "Notice of Identifying Number," to inform the State of the special identification number(s). The special number will be used for reporting the pre-1987 wages to SSA. The special number will also be assigned to an interstate instrumentality if pre-1987 coverage is obtained and SSA will send a Form SSA-214-CD to the interstate instrumentality to notify it of the number assigned.

[FR Doc. 98-34137 Filed 12-23-98; 8:45 am]

BILLING CODE 4190-29-P

**DEPARTMENT OF TRANSPORTATION****Federal Highway Administration****23 CFR Parts 710, 712, and 713**

[FHWA Docket No FHWA-98-4315]

RIN 2125-AE44

**Right-of-way Program Administration**

**AGENCY:** Federal Highway Administration (FHWA), DOT.

**ACTION:** Notice of proposed rulemaking (NPRM); request for comments.

**SUMMARY:** The FHWA is proposing to amend its right-of-way regulations for federally assisted transportation programs. The FHWA requests comments on the proposed regulations and any other issues believed to be relevant to the administration of the real estate aspects of the Federal-aid highway program. The regulations are arranged to follow the same sequence as the development and implementation of a Federal-aid project to assist the public and State transportation department (STD) in locating regulations applicable to a specific point of interest. This proposal is intended to clarify the State-Federal partnership.

**DATES:** Comments in response to this NPRM must be received on or before March 24, 1999.

**ADDRESSES:** Submit written, signed comments to the docket number appearing at the top of this document. You must submit your comments to the Docket Clerk, U.S. DOT Dockets, Room PL-401, 400 Seventh Street, SW., Washington, DC 20590-0001. All comments will be available for examination at the above address between 10 a.m. and 5 p.m., e.t., Monday through Friday, except Federal holidays. To receive notification of receipt of comments you must include a pre-addressed, stamped envelope or postcard.

**FOR FURTHER INFORMATION CONTACT:** Mr. James E. Ware, (202) 366-2019, Office of Real Estate Services, HRE-20, or Mr. Reid Alsop, Office of Chief Counsel, HCC-31, (202) 366-1371. Office hours are from 7:45 a.m. to 4:15 p.m., e.t., Monday through Friday, except Federal holidays.

**SUPPLEMENTARY INFORMATION:****Electronic Access**

Internet users can access all comments received by the U.S. DOT Dockets, Room PL-401, by using the universal resource locator (URL): <http://dms.dot.gov>. It is available 24 hours each day, 365 days each year. Please