date of this rule until 30 days after publication in the Federal Register because: (1) The 1998–99 crop year began on August 1, 1998, and this rule should be effective as soon as possible because producers are already delivering 1998–99 crop raisins to handlers; (2) handlers are incurring costs for storing raisins that are tagged as off-grade because they fail to meet the current dockage system limits but would meet the relaxed dockage limits; (3) handlers are in need of raisins to meet their seasonal market needs; (4) this action relaxes requirements currently in effect; (5) producers and handlers are aware of this action which was unanimously recommended by the Committee at a public meeting and need no preparation time to comply; and (6) this rule provides a 60-day comment period and any comments received will be considered prior to finalization of this rule.

# List of Subjects in 7 CFR Part 989

Grapes, Marketing agreements, Raisins, Reporting and recordkeeping requirements.

For the reasons set forth in the preamble, 7 CFR part 989 is amended as follows:

#### PART 989—RAISINS PRODUCED FROM GRAPES GROWN IN CALIFORNIA

1. The authority citation for 7 CFR part 989 continues to read as follows:

Authority: 7 U.S.C. 601-674.

2. In § 989.212, paragraph (a) and the notes following paragraphs (b) and (c) are revised to read as follows:

### § 989.212 Substandard dockage.

(a) General. Subject to prior agreement between handler and tenderer, Natural (sun-dried) Seedless, Golden Seedless, Dipped Seedless, Oleate and Related Seedless, Monukka, and Other Seedless raisins containing from 5.1 through 17.0 percent, by weight, of substandard raisins may be acquired by a handler under a weight dockage system: Provided, That, for the 1998–99 crop year, such raisins containing from 5.1 through 25.0 percent, by weight, of substandard raisins may be acquired by a handler under a weight dockage system. A handler may also, subject to prior agreement, acquire as standard raisins any lot of Muscat (including other raisins with seeds), Sultana, and Zante Currant raisins containing from 12.1 through 20.0 percent, by weight, of substandard raisins under a weight dockage system: Provided, That, for the 1998–99 crop year, a handler may acquire such raisins containing from 12.1 through 35.0 percent, by weight, of

substandard raisins under a weight dockage system. The creditable weight of each lot of raisins acquired under the substandard dockage system shall be obtained by multiplying the net weight of the lot of raisins by the applicable dockage factor from the appropriate dockage table prescribed in paragraph (b) or (c) of this section.

(b) \* \* \*

Note to paragraph (b): Percentages in excess of the last percentage shown in the table shall be expressed in the same increments as the foregoing, and the dockage factor for each such increment shall be .001 less than the dockage factor for the preceding increment. Deliveries in excess of 17.0 percent would be off-grade; therefore, the dockage factor does not apply: Provided, That, for the 1998–99 crop year, deliveries in excess of 25.0 percent would be off-grade; therefore, the dockage factor does not apply.

Note to paragraph (c): Percentages in excess of the last percentage shown in the table shall be expressed in the same increments as the foregoing, and the dockage factor for each such increment shall be .001 less than the dockage factor for the preceding increment. Deliveries in excess of 20.0 percent would be off-grade; therefore, the dockage factor does not apply: Provided, That, for the 1998–99 crop year, deliveries in excess of 35.0 percent would be off-grade; therefore, the dockage factor does not apply.

3. Section 989.213 is amended by revising paragraph (a) and the note following the table in paragraph (d), and adding a new paragraph (e) to read as follows:

# § 989.213 Maturity dockage.

(a) General. Subject to prior agreement between handler and tenderer, Natural (sun-dried) Seedless, Golden Seedless, Dipped Seedless, Oleate and Related Seedless, Monukka, and Other Seedless raisins containing from 35.0 percent through 49.9 percent, by weight, of wellmatured or reasonably well-matured raisins may be acquired by a handler under a weight dockage system: Provided, That, for the 1998–99 crop year, such raisins containing from 30.0 through 49.9 percent, by weight, of wellmatured or reasonably well-matured raisins may be acquired by a handler under a weight dockage system. The creditable weight of each lot of raisins acquired under the maturity dockage system shall be obtained by multiplying the net weight of the lot of raisins by the applicable dockage factor from the dockage table prescribed in paragraphs (b), (c), (d), and (e) of this section.

(d) \* \* \*

**Note to paragraph (d):** Percentages less than the last percentage shown in the table shall be expressed in the same increments as

the foregoing, and the dockage factor for each such increment shall be .0015 less than the dockage factor for the preceding increment. With the exception of the 1998–99 crop year as provided in paragraph (e) of this section, no dockage shall apply to lots of raisins containing 34.9 percent or less of wellmatured or reasonably well-matured raisins.

(e) For the 1998–99 crop year, maturity dockage table applicable to lots of Natural (sun-dried) Seedless, Golden Seedless, Dipped Seedless, Oleate and Related Seedless, Monukka, and Other Seedless raisins which contain 30.0 percent through 34.9 percent well-matured or reasonably well-matured raisins:

Percent well-matured or reason-	Dockage
ably well-matured	factor
34.9	0.8480
34.8	0.8460
34.7	0.8440
34.6	0.8420
34.5	0.8400
34.4	0.8380

Note in paragraph (e): Percentages less than the last percentage shown in the table shall be expressed in the same increments as the foregoing, and the dockage factor for each such increment shall be .002 less than the dockage factor for the preceding increment. No dockage shall apply to lots of raisins containing 29.9 percent or less of wellmatured or reasonably well-matured raisins.

Dated: October 21, 1998.

#### Robert C. Keeney,

Deputy Administrator, Fruit and Vegetable Programs.

[FR Doc. 98–28557 Filed 10–22–98; 8:45 am] BILLING CODE 3410–02–U

# FEDERAL RESERVE SYSTEM 12 CFR Part 201

[Regulation A]

#### Extensions of Credit by Federal Reserve Banks; Change in Discount Rate

**AGENCY:** Board of Governors of the Federal Reserve System.

**ACTION:** Final rule.

**SUMMARY:** The Board of Governors has amended its Regulation A on Extensions of Credit by Federal Reserve Banks to reflect its approval of a decrease in the basic discount rate at each Federal Reserve Bank. The Board acted on requests submitted by the Boards of Directors of the twelve Federal Reserve Banks.

**EFFECTIVE DATE:** The amendments to part 201 (Regulation A) were effective October 15, 1998. The rate changes for adjustment credit were effective on the dates specified in 12 CFR 201.51.

FOR FURTHER INFORMATION CONTACT: Jennifer J. Johnson, Secretary of the Board (202/452-3259); for users of Telecommunications Device for the Deaf (TDD), please contact Diane Jenkins, (202/452-3544), Board of Governors of the Federal Reserve System, 20th and C Streets N.W., Washington, D.C. 20551. **SUPPLEMENTARY INFORMATION: Pursuant** to the authority of sections 10(b), 13, 14, 19, et. al., of the Federal Reserve Act, the Board has amended its Regulation A (12 CFR part 201) to incorporate changes in discount rates on Federal Reserve Bank extensions of credit. The discount rates are the interest rates charged to depository institutions when they borrow from their district Reserve Banks.

The "basic discount rate" is a fixed rate charged by Reserve Banks for adjustment credit and, at the Reserve Banks' discretion, for extended credit. In decreasing the basic discount rate, the Board acted on requests submitted by the Boards of Directors of the twelve Federal Reserve Banks. The new rates were effective on the dates specified below. Growing caution by lenders and unsettled conditions in financial markets more generally are likely to be restraining aggregate demand in the future. Against this backdrop, further easing of the stance of monetary policy was judged to be warranted to sustain economic growth in the context of contained inflation.

### **Regulatory Flexibility Act Certification**

Pursuant to section 605(b) of the Regulatory Flexibility Act (5 U.S.C. 605(b)), the Board certifies that the change in the basic discount rate will not have a significant adverse economic impact on a substantial number of small entities. The rule does not impose any additional requirements on entities affected by the regulation.

## **Administrative Procedure Act**

The provisions of 5 U.S.C. 553(b) relating to notice and public participation were not followed in connection with the adoption of the amendment because the Board for good cause finds that delaying the change in the basic discount rate in order to allow notice and public comment on the change is impracticable, unnecessary, and contrary to the public interest in fostering sustainable economic growth.

The provisions of 5 U.S.C. 553(d) that prescribe 30 days prior notice of the effective date of a rule have not been followed because section 553(d) provides that such prior notice is not necessary whenever there is good cause for finding that such notice is contrary to the public interest. As previously

stated, the Board determined that delaying the changes in the basic discount rate is contrary to the public interest.

# List of Subjects in 12 CFR Part 201

Banks, banking, Credit, Federal Reserve System.

For the reasons set out in the preamble, 12 CFR Part 201 is amended as set forth below:

### PART 201—EXTENSIONS OF CREDIT BY FEDERAL RESERVE BANKS (REGULATION A)

1. The authority citation for 12 CFR part 201 continues to read as follows:

**Authority:** 12 U.S.C. 343 *et seq.*, 347a, 347b, 347c, 347d, 348 *et seq.*, 357, 374, 374a and 461.

2. Section 201.51 is revised to read as follows:

# § 201.51 Adjustment credit for depository institutions.

The rates for adjustment credit provided to depository institutions under § 201.3(a) are:

New York       4.75       October 15, 1998         Philadelphia       4.75       October 15, 1998         Cleveland       4.75       October 16, 1998         Richmond       4.75       October 16, 1998         Atlanta       4.75       October 15, 1998         Chicago       4.75       October 15, 1998         St. Louis       4.75       October 15, 1998         Minneapolis       4.75       October 15, 1998         Kansas City       4.75       October 15, 1998	Federal reserve bank	Rate	Effective
	New York Philadelphia Cleveland Richmond Atlanta Chicago St. Louis Minneapolis Kansas City Dallas	4.75 4.75 4.75 4.75 4.75 4.75 4.75 4.75	October 15, 1998. October 15, 1998. October 15, 1998. October 16, 1998. October 16, 1998. October 15, 1998. October 15, 1998. October 15, 1998. October 15, 1998. October 16, 1998. October 16, 1998. October 16, 1998.

By order of the Board of Governors of the Federal Reserve System, October 19, 1998.

## Jennifer J. Johnson,

Secretary of the Board.

[FR Doc. 98–28499 Filed 10–22–98; 8:45 am] BILLING CODE 6210–01–P

#### SMALL BUSINESS ADMINISTRATION

#### 13 CFR Parts 121 and 125

Small Business Size Regulations and Government Contracting Assistance Regulations; Very Small Business Concern

**AGENCY:** Small Business Administration (SBA).

**ACTION:** Final rule; notice of compliance date.

**SUMMARY:** The Small Business Administration published a final rule implementing its Very Small Business Set-Aside Pilot Program in the **Federal Register** of September 2, 1998 (63 FR 46640). In this document the SBA establishes a compliance date of January 4, 1999.

**DATES:** The compliance date for the Final Rule published at 63 FR 46640 is January 4, 1999.

FOR FURTHER INFORMATION CONTACT: Anthony Robinson, Office of Prime Contracting, at (202) 205–6126.

SUPPLEMENTARY INFORMATION: The Small **Business Administration (SBA)** published a final rule in the Federal Register on September 2, 1998 (63 FR 46640), implementing its Very Small Business (VSB) Set-Aside Pilot Program. The effective date of that rule was September 2, 1998. SBA has determined that it would be in the best interests of those small entities served by the VSB program and those agencies required to implement this program, to establish a compliance date for this rule of January 4, 1999. This will facilitate the promulgation of Government-wide procurement regulations in the Federal Acquisition Regulation (FAR) and, will ensure uniform application and implementation of SBA's VSB program by all Federal agencies. These FAR regulations will be published in the form of an Interim Rule in the Federal **Register** on or before January 4, 1999. Should publication of procurement regulations be delayed in the FAR, the compliance date of this rule will remain as January 4, 1999 and SBA will supply guidance for the implementation of this rule, to those agencies affected, through its Procurement Center Representatives.

Dated: October 15, 1998.

#### Aida Alvarez,

Administrator.

[FR Doc. 98–28422 Filed 10–22–98; 8:45 am] BILLING CODE 8025–01–P

# DEPARTMENT OF HEALTH AND HUMAN SERVICES

#### Food and Drug Administration

#### 21 CFR Part 175

[Docket No. 98F-0433]

# Indirect Food Additives: Adhesives and Components of Coatings

**AGENCY:** Food and Drug Administration, HHS.

ACTION: Final rule.

SUMMARY: The Food and Drug Administration (FDA) is amending the food additive regulations to provide for the safe use of polyethylene glycol mono-isotridecyl ether sulfate, sodium