

(k) Copies of these service documents may be obtained from Allison Engine Company, P.O. Box 420, Speed Code P-40A, Indianapolis, IN 46206-0420; telephone (317) 230-2720, fax (317) 230-3381. Copies may be inspected at the FAA, New England Region, Office of the Regional Counsel, 12 New England Executive Park, Burlington, MA; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

DEPARTMENT OF THE INTERIOR
Office of Surface Mining Reclamation and Enforcement

30 CFR Part 918
[SPATS No. LA-017-FOR]

Louisiana Regulatory Program

AGENCY: Office of Surface Mining Reclamation and Enforcement (OSM), Interior.

ACTION: Final rule; approval of amendment.

SUMMARY: OSM is approving a proposed amendment to the Louisiana regulatory program (hereinafter referred to as the “Louisiana program”) under the Surface Mining Control and Reclamation Act of 1977 (SMCRA). Louisiana proposed revisions to and additions of regulations pertaining to definitions, request for
hearing, permitting requirements, small operator assistance program, bond release requirements, performance standards, and enforcement procedures/civil penalties. The amendment is intended to revise the Louisiana program to be consistent with the corresponding Federal regulations.

**EFFECTIVE DATES:** May 8, 1998.

**FOR FURTHER INFORMATION CONTACT:**
Michael C. Wolfrom, Director, Tulsa Field Office, Office of Surface Mining Reclamation and Enforcement, 5100 East Skelly Drive, Suite 470, Tulsa, Oklahoma 74135–6548, Telephone: (918) 561–6430.

**SUPPLEMENTARY INFORMATION:**
I. Background on the Louisiana Program
II. Submission of the Proposed Amendment
III. Director’s Findings
IV. Summary and Disposition of Comments
V. Director’s Decision
VI. Procedural Determinations

**I. Background on the Louisiana Program**

On October 10, 1980, the Secretary of the Interior conditionally approved the Louisiana program. Background information on the Louisiana program, including the Secretary’s findings, the disposition of comments, and the conditions of approval can be found in the October 10, 1980, Federal Register (45 FR 67340). Subsequent actions concerning the conditions of approval and program amendments can be found at 30 CFR 918.15 and 918.16.

### II. Submission of the Proposed Amendment

By letter dated October 24, 1997 (Administrative Record No. LA–362), Louisiana submitted a proposed amendment to its program pursuant to SMCRA. Louisiana submitted the proposed amendment in response to a June 17, 1997, letter (Administrative Record No. LA–361) that OSM sent to Louisiana in accordance with 30 CFR 732.17(c).

OSM announced receipt of the proposed amendment in the November 19, 1997, Federal Register (62 FR 61712), and in the same document opened the public comment period and provided an opportunity for a public hearing or meeting on the adequacy of the proposed amendment. The public comment period closed on December 19, 1997. Because no one requested a public hearing or meeting, none was held.

During its review of the amendment, OSM identified concerns relating to Section 2725., Reclamation plan: ponds, impoundments, bank, dams and embankments, and Section 6507., Service of notices of violation and cessation orders. OSM notified Louisiana of these concerns by electronic mail dated March 12, 1998, (Administrative Record No. LA–362.07).

By letter dated March 24, 1998 (Administrative Record No. LA–362.09), Louisiana responded to OSM’s concerns by submitting additional explanatory information and revisions to its proposed program amendment. Louisiana proposed additional revisions to paragraph A.1 and A.2 of Section 2725., Reclamation plan: ponds, impoundments, bank, dams and embankments. Because the additional information merely clarified certain provisions of Louisiana’s proposed amendment, OSM did not reopen the public comment period.

### III. Director’s Findings

Set forth below, pursuant to SMCRA and the Federal regulations at 30 CFR 732.15 and 732.17, are the Director’s findings concerning the proposed amendment.

Revisions not specifically discussed below concern nonsubstantive wording changes, or revised cross-references and paragraph notations to reflect organizational changes resulting from this amendment.

**A. Revisions to Louisiana’s Regulations That Are Substantively Identical to the Corresponding Provisions of the Federal Regulations**

The proposed State regulations listed in the table below contain language that is the same as or similar to the corresponding sections of the Federal regulations. Differences between the proposed State regulations and the Federal regulations are nonsubstantive.

<table>
<thead>
<tr>
<th>Topic</th>
<th>State Regulation</th>
<th>Federal Counterpart Regulation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Definitions: “other treatment facilities,” “previously mined area,” and “qualified laboratory.”</td>
<td>Section 105</td>
<td>30 CFR 701.5 and 795.3</td>
</tr>
<tr>
<td>Prime Farmlands Issuance of Permit</td>
<td>Section 2907.C.5</td>
<td>Section 785.17(e)(5)</td>
</tr>
<tr>
<td>Eligibility for Assistance</td>
<td>Section 3705.A.2.a. and A.2.b</td>
<td>Section 795.8(a)(2)(i) and (a)(2)(ii)</td>
</tr>
<tr>
<td>Program Services and Data Requirements</td>
<td>Section 3711.A.1. through B.6</td>
<td>Section 795.9(b)(1) through (b)(6)</td>
</tr>
<tr>
<td>Applicant Liability</td>
<td>Section 3717.A., A.2., and A.3</td>
<td>Section 795.12(a), (a)(2), and (a)(3)</td>
</tr>
<tr>
<td>Backfilling and Grading: Thin Overburden</td>
<td>Section 5411.A</td>
<td>Section 816.104(a)</td>
</tr>
<tr>
<td>Backfilling and Grading: Thick Overburden</td>
<td>Section 5413.A</td>
<td>Section 816.105(a)</td>
</tr>
<tr>
<td>Prime Farmland: Soil Removal</td>
<td>Section 5503.A.2</td>
<td>Section 823.12(c)(2)</td>
</tr>
<tr>
<td>Prime Farmland: Soil Replacement</td>
<td>Section 5507.A.4</td>
<td>Section 823.14(d)</td>
</tr>
<tr>
<td>Service of Notices of Violation and Cessation Orders</td>
<td>Section 6507.A.2</td>
<td>Section 843.14(a)(2)</td>
</tr>
<tr>
<td>Procedures for Assessment Conference</td>
<td>Section 6915.B.1</td>
<td>Section 845.18(b)(1)</td>
</tr>
</tbody>
</table>

Because the above proposed revisions are identical in meaning to the corresponding Federal regulations, the Director finds that Louisiana’s proposed regulations are no less effective than the Federal regulations.

**B. Section 2537. Permit Application Requirements**

Louisiana proposed to delete paragraph A.11. regarding cross sections, maps, and plans from its regulations. The Director is approving this deletion because OSM deleted the Federal counterpart regulation from its regulations that was previously found at 30 CFR 779.25(a)(11) (See 59 FR 27932, dated May 27, 1994).

**C. Section 3705. Eligibility for Assistance**

At paragraph A.2., an applicant is eligible for assistance if his or her probable total actual and attributed production from all locations does not exceed 100,000 tons during any consecutive 12-month period either during the term of his or her permit or during the first five years after issuance.
Federal Register / Vol. 63, No. 89 / Friday, May 8, 1998 / Rules and Regulations

of his or her permit, whichever period is shorter. Louisiana proposed to increase the tonnage limit to 300,000 tons. The Director is approving this tonnage increase because it will result in the State regulation being no less effective than the counterpart Federal regulation at 30 CFR 795.6(a)(1).

D. Section 4501. Procedures for Seeking Release of Performance Bond

Louisiana proposed to add new paragraph A.3. that requires each application for each phase of bond release to include a notarized statement certifying that all applicable reclamation activities have been accomplished in accordance with the requirements of the State Act, the regulatory program, and the approved reclamation plan. Louisiana also proposed to redesignate old paragraph A.3 as A.4. The Director is approving the revisions because the resulting regulations will be no less effective than the counterpart Federal regulations at 30 CFR 800.40 (a)(2) and (a)(3).

E. Section 5333. Hydrologic Balance: Impoundments

Louisiana proposed to add new paragraph A.1. that requires impoundments meeting the Class B or C criteria for dams in the U.S. Department of Agriculture, Soil Conservation Service Technical Release No. 60 (120-VI-TR60, Oct. 1985), “Earth Dams and Reservoirs,” to comply with the “Minimum Emergency Spillway Hydrologic Criteria” table in TR–60 and the requirements of Section 5333. Louisiana also proposed to redesignate paragraphs A.1. through A.12. as paragraphs A.2. through A.13. The Director is approving these revisions because they will not render the State regulations less effective than the counterpart Federal regulations at 30 CFR 816.49.

F. Section 6913. Procedures for Assessment of Civil Penalties

Paragraph B. of this section pertains to procedures the State can use to serve a person, who is issued a violation notice or cessation order, a copy of the proposed civil penalties assessment and the worksheet showing the computation of the proposed assessment. Louisiana proposed to add a new and alternative provision for serving these documents. The new provision allows the State to use any means consistent with the rules governing service of a summons and complaint under the Louisiana Rules of Civil Procedure. The Director is approving the new provision because it is no less effective than the counterpart Federal regulation at 30 CFR 843.14(a)(2).

G. Section 6917. Request for Hearing

At paragraph A., Louisiana allows a person charged with a violation 15 days, from the date of service of the conference office’s action, to contest the proposed penalty or the fact of the violation by submitting a petition and an amount equal to the proposed penalty. Louisiana proposed to change from 15 days to 30 days the amount of time for contesting the proposed penalty or the fact of the violation after the date of service of the conference office’s action. The Director is approving this revision because it will make the State regulation no less effective than the counterpart Federal regulation at 30 CFR 845.19(a).

H. Section 7105. Procedure for Assessment of Individual Civil Penalty

Louisiana proposed to revise paragraph C. to read as follows:

C. Service. For purposes of this Section, service is sufficient if it would satisfy the Louisiana Rules of Civil Procedure for service of a summons and complaint. Service shall be complete upon tender of the notice of proposed assessment and included information or of the certified mail and shall not be deemed incomplete because of refusal to accept.

The Director is approving this revision because it is no less effective than the counterpart Federal regulation at 30 CFR 846.17(c).

IV. Summary and Disposition of Comments

Public Comments

OSM solicited public comments on the proposed amendment, but none were received.

Federal Agency Comments

Pursuant to 30 CFR 732.17(h)(11)(i), the Director solicited comments on the proposed amendment from various Federal agencies with an actual or potential interest in the Louisiana program. In a letter dated November 17, 1997 (Administrative Record No. LA–362.04), the U.S. Army Corps of Engineers responded that Louisiana’s changes to its program were satisfactory to their agency. The U.S. Department of the Interior’s Fish and Wildlife Service also submitted comments in a letter dated November 17, 1997 (Administrative Record No. LA–362.05), this agency stated that it had no objections to the proposed amendments to Louisiana’s Surface Mining Regulations and that the changes should result in greater program consistency and should not adversely impact fish and wildlife resources within their trusteeship.

Environmental Protection Agency (EPA)

Pursuant to 30 CFR 732.17(h)(11)(ii), OSM is required to obtain the written concurrence of the EPA with respect to those provisions of the proposed program amendments that relate to air or water quality standards promulgated under the authority of the Clean Water Act (33 U.S.C. 1251 et seq.) or the Clean Air Act (42 U.S.C. 7401 et seq.). None of the revisions that Louisiana proposed to make in this amendment pertain to air or water quality standards. Therefore, OSM did not request the EPA’s concurrence.

Pursuant to 30 CFR 732.17(h)(11)(i), OSM solicited comments on the proposed amendment from the Federal agencies with an actual or potential interest from the SHPO and ACHP. OSM solicited comments on the proposed amendment from the SHPO and ACHP (Administrative Record No. LA–362.02). Neither the SHPO nor ACHP responded to OSM’s request.

V. Director’s Decision

Based on the above findings, the Director approves the proposed amendment as submitted by Louisiana on October 24, 1997, and as revised on March 24, 1998.

The Director approves the regulations as proposed by Louisiana with the provision that they be fully promulgated in identical form to the regulations submitted to and reviewed by OSM and the public.

The Federal regulations at 30 CFR Part 918, codifying decisions concerning the Louisiana program, are being amended to implement this decision. This final rule is being made effective immediately to expedite the State program amendment process and to encourage States to bring their programs into conformity with the Federal standards without undue delay. Consistency of State and Federal standards is required by SMCRA.

VI. Procedural Determinations

Executive Order 12866

This rule is exempted from review by the Office of Management and Budget
proposals do not constitute major Federal actions within the meaning of section 102(2)(C) of the National Environmental Policy Act (42 U.S.C. 4332(2)(C)).

Paperwork Reduction Act
This rule does not contain information collection requirements that require approval by OMB under the Paperwork Reduction Act (44 U.S.C. 3507 et seq.).

Regulatory Flexibility Act
The Department of the Interior has determined that this rule will not have a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C 601 et seq.). The State submittal which is the subject of this rule is based upon corresponding Federal regulations for which an economic analysis was prepared and certification made that such regulations would not have a significant economic effect upon a substantial number of small entities. Accordingly, this rule will ensure that existing requirements previously promulgated by OSM will be implemented by the State. In making the determination as to whether this rule would have a significant economic impact, the Department relied upon the data and assumptions for the corresponding Federal regulations.

Unfunded Mandates
OSM has determined and certifies pursuant to the Unfunded Mandates Reform Act (2 U.S.C. 1502 et seq.) that this rule will not impose a cost of $100 million or more in any given year on local, state, or tribal governments or private entities.

List of Subjects in 30 CFR Part 918
Intergovernmental relations, Surface mining, Underground mining.


Brent W. Wahlquist,
Regional Director, Mid-Continent Regional Coordinating Center.

For the reasons set out in the preamble, 30 CFR Part 918 is amended as set forth below:

PART 918—LOUISIANA

1. The authority citation for Part 918 continues to read as follows:

Authority: 30 U.S.C. 1201 et seq.

2. Section 918.15 is amended in the table by adding a new entry in chronological order by “Date of final publication” to read as follows:

§ 918.15 Approval of Louisiana regulatory program amendments.

October 24, 1997 .................................. May 8, 1998 ..................................


Supplementary Information:

I. Background