OFFICE OF MANAGEMENT AND BUDGET

Budget Rescission and Defferals

The White House

Washington

December 4, 1996.

Dear Mr. President: In accordance with the Congressional Budget and Impoundment Control Act of 1974, I herewith report seven new deferrals of budgetary resources, totaling $3.5 billion.

These deferrals affect programs of the Department of State, the Social Security Administration, and International Security Assistance.

Sincerely,

William J. Clinton.

The Honorable Albert Gore, Jr.,

President of the Senate, Washington, D.C. 20510.

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William J. Clinton.

The Honorable Newt Gingrich,

Speaker of the House of Representatives, Washington, D.C. 20515.

BILLING CODE 3100–01–P

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral No.	ITEM	Budgetary Resources
	Funds Appropriated to the President	
	International Security Assistance	
D97-1	Economic support fund and International Fund for Ireland	1,258,292
D97-2	Foreign military financing program	1,412,375
D97-3	Foreign military financing loan program	60,000
D97-4	Foreign military financing direct loan financing account	540,000
	Agency for International Development	
D97-5	International disaster assistance, Executive	147,800
	Department of State	
	Other	
D97-6	United States emergency refugee and migration assistance fund	118,486
	Social Security Administration	
D97-7	Limitation on administrative expenses	7,365
	Total, deferrals	3,544,318

Deferral No. 97-1

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority**..... $ 2,362,600,000 (P.L. 104-208)
BUREAU: International Security Assistance	**Other budgetary resources**..... $ 286,160,636
Appropriation title and symbol: Economic support fund and International Fund for Ireland 1/ 726/71037 727/81037 72X1037	**Total budgetary resources**..... $ 2,648,760,636
	Amount to be deferred: **Part of year**..... $ _____ **Entire year**..... $ 1,258,292,400
OMB identification code: 72-1037-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [X] Multi-year: September 30, 1997 September 30, 1998 (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Coverage:

Appropriation	Account Symbol	OMB Identification Code	Deferred Amount Reported
Economic support fund and International Fund for Ireland.....	726/71037	72-1037-0-1-152	$ 30,851,000
	727/81037	72-1037-0-1-152	$ 1,162,600,000
	72X1037	72-1037-0-1-152	$ 64,841,400
			$ 1,258,292,400 *

Justification: The President is authorized by the Foreign Assistance Act of 1961, as amended, to furnish assistance to countries and organizations, on such terms and conditions as he may determine, in order to promote economic or political stability. Section 531(b) of the Act makes the Secretary of State, in cooperation with the Administrator of the Agency for International Development, responsible for policy decisions and justifications for economic support programs, including whether there will be an economic support program for a country and the amount of the program for each country. This deferral of funds for the Economic Support Fund has no effect on the availability of funds for the International Fund for Ireland.

These funds have been deferred pending the development of country-specific plans that assure that aid is provided in an efficient manner and are reserved for unanticipated program needs. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-1A).

* Subsequent releases have reduced the amount deferred to $1,258,092,388.

Deferral No. 97-2

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority**..... $ 3,224,000,000 (P.L. 104-208)
BUREAU: International Security Assistance	**Other budgetary resources**..... $ ---
Appropriation title and symbol: Foreign military financing program 1/ 1171082	**Total budgetary resources**..... $ 3,224,000,000
	Amount to be deferred: **Part of year**..... $ 1,412,375,000 **Entire year**..... $ ---
OMB identification code: 11-1082-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [X] Yes [ ] No	
Type of account or fund: [X] Annual [ ] Multi-year: _____ (expiration date) [ ] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The President is authorized by the Arms Export Control Act to sell or finance by credit, loan guarantees, or grants, articles and defense services to friendly countries to facilitate the common defense. Under section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under this Act. Executive Order 11958 further requires the Secretary of State to obtain prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding consistency of transactions with national security and financial policies.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that in each proposed program the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-4A).

Deferral No. 97-3

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority.....** $ 60,000,000 (P.L. 104-208)
BUREAU: International Security Assistance	**Other budgetary resources.....** $ ---
Appropriation title and symbol: Foreign military financing loan program 1/ 1171085	**Total budgetary resources.....** $ 60,000,000 **Amount to be deferred:** **Part of year.....** $ 60,000,000 **Entire year.....** $ ---
OMB identification code: 11-1085-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [X] Annual [ ] Multi-year: _____ (expiration date) [ ] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The President is authorized by the Arms Export Control Act to sell or finance by credit, loan guarantees, or grants, articles and defense services to friendly countries to facilitate the common defense. Under section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under this Act. Executive Order 11958 further requires the Secretary of State to obtain prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding consistency of transactions with national security and financial policies.

As required by the Federal Credit Reform Act of 1990, this account records the subsidy costs associated with the direct loans obligated and loan guarantees for foreign military financing committed in FY 1992 and beyond. The foreign military financing credit program provides loans that finance sales of defense articles, defense services, and design and construction services to foreign countries and international organizations. The subsidy amounts are estimated on a present value basis.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that in each proposed program the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-5).

Deferral No. 97-4

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority**..... $ 540,000,000 (P.L. 104-208)
BUREAU: International Security Assistance	**Other budgetary resources**..... $ ---
Appropriation title and symbol: Foreign military financing direct loan financing account 11X4122	**Total budgetary resources**..... $ 540,000,000 **Amount to be deferred:** **Part of year**..... $ 540,000,000 **Entire year**..... $ ---
OMB identification code: 11-4122-0-3-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The President is authorized by the Arms Export Control Act to sell or finance by credit, loan guarantees, or grants, articles and defense services to friendly countries to facilitate the common defense. Under section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under this Act. Executive Order 11958 further requires the Secretary of State to obtain prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding consistency of transactions with national security and financial policies.

As required by the Federal Credit Reform Act of 1990, this account records the financing costs associated with the direct loans obligated and loan guarantees for foreign military financing committed in FY 1992 and beyond. The foreign military financing credit program provides loans that finance sales of defense articles, defense services, and design and construction services to foreign countries and international organizations. The subsidy amounts are estimated on a present value basis.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that in each proposed program the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

Deferral No. 97-5

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority.....** $ 190,000,000 (P.L. 104-208) **Other budgetary resources.....** $ 19,700,000 **Total budgetary resources.....** $ 209,700,000
BUREAU: Agency for International Development	
Appropriation title and symbol: International disaster assistance, Executive 1/ 11X1035	**Amount to be deferred:** **Part of year.....** $ _____ **Entire year.....** $ 147,800,000
OMB identification code: 11-1035-0-1-151	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The International disaster account allows the President to respond to humanitarian disaster relief efforts throughout the world.

These funds have been deferred pending the development of country-specific plans to ensure that aid is provided in an efficient manner to those most in need. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-6).

Deferral No. 97-6

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	**New budget authority**..... $ 50,000,000 (P.L. 104-208)
BUREAU: Other	**Other budgetary resources**..... $ 68,931,456
Appropriation title and symbol: United States emergency refugee and migration assistance fund 1/ 11X0040	**Total budgetary resources**..... $ 118,931,456
	Amount to be deferred: **Part of year**..... $ _____ **Entire year**..... $ 118,485,726
OMB identification code: 11-0040-0-1-151	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: Section 501(a) of the Foreign Relations Authorization Act of 1976 (Public Law 94-141) and section 414(b)(1) of the Refugee Act of 1980 (Public Law 96-212) amended section 2(c) of the Migration and Refugee Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

Executive Order No. 11922 of June 16, 1976, allocated all funds appropriated to the President for the Emergency Fund to the Secretary of State, but reserved for the President the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

These funds have been deferred pending Presidential decisions required by Executive Order No. 11922. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-3A).

Deferral No. 97-7

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Social Security Administration	**New budget authority**..... $ 234,895,000 (P.L. 104-208)
BUREAU:	**Other budgetary resources**..... $ 54,414,828
Appropriation title and symbol: Limitation on Administrative expenses 1/ 28X8704	**Total budgetary resources**..... $ 289,309,828
	Amount to be deferred: **Part of year**..... $ _____ **Entire year**..... $ 7,364,828
OMB identification code: 20-8007-0-7-651	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: This account includes funding for construction and/or renovation of Social Security trust fund-owned headquarters and field office buildings. In addition, funds remain available for costs associated with acquisition of land in Colonial Park Estates adjacent to the Social Security Administration complex in Baltimore, Maryland. The Social Security Administration has received an approved FY 1997 apportionment for $50,000 to cover potential upward adjustments of prior-year costs related to field office roof repair and replacement projects. Deferred funds may be made available for two purposes: (1) purchase of 9.8 acres of privately-owned land consisting of 14 scattered lots within the Social Security Administration complex that the Federal Government made a commitment to the original owners to purchase and to pay relocation costs contingent upon the owner's desire to sell at some future date; and (2) construction, renovation, and expansion projects when a need for such projects is identified and determined to be necessary for the efficient operation of the Social Security Administration. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-2A).

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