

Issued in Los Angeles, California, on October 19, 1995.

Richard R. Lien,

Manager, Air Traffic Division, Western-Pacific Region.

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14 CFR Part 71

[Airspace Docket No. 95-AWP-31]

Proposed Amendment of Class E Airspace; Flagstaff, AZ

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Notice of proposed rulemaking.

SUMMARY: This notice proposes to amend the Class E airspace area at Flagstaff, AZ. The development of a Global Positioning System (GPS) Standard Instrument Approach Procedure (SIAP) to Runway (RWY) 21 has made this proposal necessary. The intended effect of this proposal is to provide adequate controlled airspace for Instrument Flight Rules (IFR) operations at Flagstaff Pulliam Airport, Flagstaff, AZ.

DATES: Comments must be received on or before December 8, 1995.

ADDRESSES: Send comments on the proposal in triplicate to: Federal Aviation Administration, Attn: Manager, System Management Branch, AWP-530, Docket No. 95-AWP-31, Air Traffic Division, P.O. Box 92007, Worldway Postal Center, Los Angeles, California 90009.

The official docket may be examined in the Office of the Assistant Chief Counsel, Western Pacific Region, Federal Aviation Administration, Room 6007, 15000 Aviation Boulevard, Lawndale, California, 90261.

An informal docket may also be examined during normal business at the Office of the Manager, System Management Branch, Air Traffic Division at the above address.

FOR FURTHER INFORMATION CONTACT: Scott Speer, Airspace Specialist, System Management Branch, AWP-530, Air Traffic Division, Western-Pacific Region, Federal Aviation Administration, 15000 Aviation Boulevard, Lawndale, California 90261, telephone (310) 725-6533.

SUPPLEMENTARY INFORMATION:

Comments Invited

Interested parties are invited to participate in this proposed rulemaking by submitting such written data, views, or arguments as they may desire. Comments that provide the factual basis

supporting the views and suggestions presented are particularly helpful in developing reasoned regulatory decisions on the proposal. Comments are specifically invited on the overall regulatory, aeronautical, economic, environmental, and energy-related aspects of the proposal.

Communications should identify the airspace docket number and be submitted in triplicate to the address listed above. Commenters wishing the FAA to acknowledge receipt of their comments on this notice must submit with the comments a self-addressed, stamped postcard on which the following statement is made: "Comments to Airspace Docket No. 95-AWP-31." The postcard will be date/time stamped and returned to the commenter. All communications received on or before the specified closing date for comments will be considered before taking action on the proposed rule. The proposal contained in this notice may be changed in light of comments received. All comments submitted will be available for examination in the System Management Branch, Air Traffic Division, at 15000 Aviation Boulevard, Lawndale, California 90261, both before and after the closing date for comments. A report summarizing each substantive public contact with FAA personnel concerned with this rulemaking will be filed in the docket.

Availability of NPRM

Any person may obtain a copy of this Notice of Proposed Rulemaking (NPRM) by submitting a request to the Federal Aviation Administration, System Management Branch, P.O. Box 92007, Worldway Postal Center, Los Angeles, California 90009. Communications must identify the notice number of this NPRM. Persons interested in being placed on a mailing list for future NPRM's should also request a copy of Advisory Circular No. 11-2A, which describes the application procedures.

The Proposal

The FAA is considering an amendment to part 71 of the Federal Aviation Regulations (14 CFR part 71) to amend the Class E airspace area at Flagstaff, AZ. The development of a GPS SIAP at Flagstaff Pulliam Airport has made this proposal necessary. The intended effect of this proposal is to provide adequate Class E airspace for aircraft executing the GPS RWY 21 SIAP at Flagstaff Pulliam Airport, Flagstaff, AZ. Class E airspace designations for airspace areas extending upward from 700 feet or more above the surface of the earth are published in Paragraph 6005 of

FAA Order 7400.9C dated August 17, 1995, and effective September 16, 1995, which is incorporated by reference in 14 CFR 71.1. The Class E airspace designation listed in this document would be published subsequently in this Order.

The FAA has determined that this proposed regulation only involves an established body of technical regulations for which frequent and routine amendments are necessary to keep them operationally current. Therefore, this proposed regulation—(1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under DOT Regulatory Policies and Procedures (44 FR 10034; February 26, 1979); and (3) does not warrant preparation of a Regulatory Evaluation as the anticipated impact is so minimal. Since this is a routine matter that will only affect air traffic procedures and air navigation, it is certified that this proposed rule would not have a significant economic impact on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

List of Subjects in 14 CFR Part 71

Airspace, Incorporation by reference, Navigation (air).

The Proposed Amendment

In consideration of the foregoing, the Federal Aviation Administration proposes to amend 14 CFR part 71 as follows:

PART 71—[AMENDED]

1. The authority citation for 14 CFR part 71 is revised to read as follows:

Authority: 49 U.S.C. 106(g), 40103, 40113, 40120; E.O. 10854, 24 FR 9565, 3 CFR, 1959-1963 Comp., p. 389; 14 CFR 11.69.

§ 71.1 [Amended]

2. The incorporation by reference in 14 CFR 71.1 of the Federal Aviation Administration Order 7400.9C, Airspace Designations and Reporting Points, dated August 17, 1995, and effective September 16, 1995, is amended as follows:

Paragraph 6005 Class E Airspace Areas Extending Upward From 700 Feet or More Above the Surface of the Earth.

* * * * *

AWP AZ E5 Flagstaff, AZ [Revised]

Flagstaff Pulliam Airport, AZ

(Lat. 35°08'18"N, long. 111°40'17"W)

Flagstaff VOR/DME

(Lat. 35°08'50"N, long. 111°40'27"W)

That airspace extending upward from 700 feet above the surface within a 3.6-mile radius of the Flagstaff Pulliam Airport; and within a 10-mile radius of Flagstaff VOR

beginning at a line 1.8 miles northeast of and parallel to the Flagstaff VOR 043° radial extending clockwise to a line 1.8 miles west of and parallel to the Flagstaff VOR 198° radial. That airspace extending upward from 1,200 feet above the surface within 8.3 miles each side of the Flagstaff VOR 127° and 307° radials, extending from 7 miles northwest to 16.5 miles southeast of the Flagstaff VOR and that airspace bounded by a line beginning at lat. 35°13'32"N, long. 111°04'31"W; to lat. 35°17'17"N, long. 111°02'35"W; to lat. 35°22'00"N, long. 111°16'43"W; to lat. 35°24'00"N, long. 111°26'16"W; to lat. 35°18'00"N, long. 111°35'33"W; thence clockwise via a 10-mile radius of the Flagstaff VOR to lat. 35°16'34"N, long. 111°32'42"W; to lat. 35°19'58"N, long. 111°24'10"W, thence to the point of beginning and that airspace bounded by a line beginning at lat. 35°03'00"N, long. 111°21'00"W; to lat. 35°02'00"N, long. 111°15'00"W; to lat. 35°01'00"N, long. 111°22'00"W, thence to the point of beginning

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DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

18 CFR Part 284

[Docket No. RM96-1-000]

Standards For Business Practices Of Interstate Natural Gas Pipelines

Issued: October 25, 1995.

AGENCY: Federal Energy Regulatory Commission, DOE.

ACTION: Advance Notice Of Proposed Rulemaking.

SUMMARY: The Federal Energy Regulatory Commission is issuing a notice requesting comments containing detailed proposals for standardizing ten high priority business practices of interstate natural gas pipelines. In addition, comments are solicited on whether the Commission should standardize other business practices to better integrate the pipeline grid.

DATES: Comments are due by March 15, 1996. Comments should be filed with the Office of the Secretary and should refer to Docket No. RM96-1-000.

ADDRESSES: Federal Energy Regulatory Commission, 888 First Street, N.E., Washington, DC 20426.

FOR FURTHER INFORMATION CONTACT: Michael Goldenberg, Office of the General Counsel, Federal Energy

Regulatory Commission, 825 North Capitol Street, NE, Washington, DC 20426, (202) 208-2294.

Marvin Rosenberg, Office of Economic Policy, Federal Energy Regulatory Commission, 825 North Capitol Street, N.E., Washington, D.C. 20426, (202) 208-1283.

Brooks Carter, Federal Energy Regulatory Commission, 888 First Street, N.E., Washington, D.C. 20426, (202) 501-8145.

SUPPLEMENTARY INFORMATION: In addition to publishing the full text of this document in the Federal Register, the Commission also provides all interested persons an opportunity to inspect or copy the contents of this document during normal business hours at 888 First Street, N.E., Washington, D.C. 20426.

The Commission Issuance Posting System (CIPS), an electronic bulletin board service, provides access to the texts of formal documents issued by the Commission. CIPS is available at no charge to the user and may be accessed using a personal computer with a modem by dialing (202) 208-1397. To access CIPS, set your communications software to use 19200, 14400, 12000, 9600, 7200, 4800, 2400, or 1200 bps, full duplex, no parity, 8 data bits, and 1 stop bit. The full text of this document will be available on CIPS in ASCII and WordPerfect 5.1 format. The complete text on diskette in WordPerfect format may also be purchased from the Commission's copy contractor, La Dorn Systems Corporation, also located at 888 First Street, N.E., Washington, D.C. 20426.

Advance Notice of Proposed Rulemaking

The Federal Energy Regulatory Commission (Commission) requests the submission of comments, by March 15, 1996, containing detailed proposals that will enable the Commission to adopt by regulation certain standards for business practices and procedures involving transactions between interstate natural gas pipelines and their customers.

Background

In Order No. 563,¹ the Commission began the process of standardizing electronic communication in the natural gas industry by developing standards for capacity release transactions. The

capacity release standards were developed by industry working groups composed of representatives from all segments of the natural gas industry. During the process of developing the capacity release standards, a Working Group was established to begin the process of standardizing other business transactions. The Working Group identified ten high priority data elements for standardization. They are, in the order of priority assigned by the Working Group: nominations, confirmations, allocated gas flows, customer and contract imbalances, gas flow at metered points, transportation invoices, pre-determined allocation methodologies, gas payment remittance statements, gas sales invoices, and uploads of capacity release prearranged deals.

Approximately one-and-a-half years ago, the Working Group recommended against the Commission promulgating standards in this area because it thought substantial progress could be made in developing and implementing standards on a voluntary basis. The Working Group, for example, anticipated significant implementation of the nomination and confirmation standards by September 1, 1995.

The Commission accepted the consensus agreement of the Working Group and did not institute a process leading to the mandated implementation of business practice standards. The Commission, however, recognized the importance of such standards in facilitating gas movement across the pipeline grid.² Depending on the progress made by the industry, the Commission committed itself to reevaluate whether it needed to become more involved in mandating the development and implementation of the standards.³

On September 21, 1995, the Commission held a conference in Docket No. RM93-4-000 to evaluate the progress being made towards standardization. Almost all the commenters at the conference conceded that the industry has not achieved the anticipated progress. For example, although the industry, through the Gas Industry Standards Board (GISB)⁴ has

² Order No. 563-A, III FERC Stats. & Regs. Preambles, at 31,050.

³ *Id.*

⁴ GISB is a private standards development organization that has succeeded the industry Working Group as the primary vehicle for developing communication standards. On October 23, 1995, the GISB board voted to expand GISB's scope, subject to ratification by GISB's membership, to include "business practices that streamline the transactional processes of the gas industry." As many of the participants at the September 21, 1995 conference discussed, this development was

¹ Standards For Electronic Bulletin Boards Required Under Part 284 of the Commission's Regulations, Order No. 563, 59 FR 516 (Jan. 5, 1994), III FERC Stats. & Regs. Preambles ¶ 30,988 (Dec. 23, 1993), *order on reh'g*. Order No. 563-A, 59 FR 23624 (May 6, 1994), III FERC Stats. & Regs. Preambles ¶ 30,994 (May 2, 1994), *reh'g denied*, Order No. 563-B, 68 FERC ¶ 61,002 (1994).