principles of OMB Circular A-25 have guided various fee studies conducted by the Department.

Under Delegation of Authority No. 198, the Secretary of State delegated to the Under Secretary for Management all management-related functions arising out of the activities of certain bureaus, including the Bureau of Consular Affairs. Pursuant to this Delegation, the Under Secretary for Management has the authority to establish the fingerprinting fee and to promulgate this regulation.

The fingerprint fee is set at $25.00 to recover the cost to the Department of paying the F.B.I.'s $18.00 fee for examining and checking the fingerprints against its fingerprint records. Added to the F.B.I. charge of $18.00 is $7.00 in administrative costs for each set of fingerprints which will cover the cost to the Department of taking the applicant's fingerprints, transmitting them to the F.B.I., and obtaining and reviewing records from the F.B.I. It will also cover the costs of equipment, renovations, furnishings, and supplies used in connection with the fingerprint program. This $7.00 figure was determined by calculating the estimated cost of fingerprinting 205,000 immigrant visa applicants (the estimated number of applicants that will be affected by section 140(d) of Public Law 103-236 and by section 505 of Public Law 103-317), and then dividing that figure by the number of affected immigrant visa applicants to arrive at the pro rata unit cost of implementing the new fingerprinting requirement.

Section 140(d) of the Foreign Relations Authorization Act, FY 94-95 (Public Law 103-236), enacted April 30, 1994, authorizes the Department of State to obtain the full content of criminal history records of those applicants for immigrant visas whose names are indexed in the Interstate Identification Index of the National Crime Information Center.

Section 505(e) of the Departments of Commerce, Justice, and State, and the Judiciary and Related Agencies Appropriations Act, FY 95 (Public Law 103-317), enacted August 26, 1994, requires the Department of State, in the ten countries with the highest volume of immigrant visa issuance for the most recent fiscal year for which data are available, to submit records of fingerprints for all immigrant visa applicants over sixteen years of age to the F.B.I. to ascertain whether such applicants have been previously convicted of a felony under State or Federal law in the United States.

The implementation of this rule as an interim rule, with provision for post-promulgation comments, is based upon the "good cause" exception found at 5 U.S.C. 553(d)(3). The Department of State is statutorily authorized to obtain the full content of criminal history records as described above. In accordance with this requirement, the Department has already begun transmitting the names of immigrant visa applicants to the F.B.I. This rule must take effect upon publication to ensure that the Department is reimbursed for the expenses it will incur in obtaining those records.

This rule is not expected to have a significant impact on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. In addition, this rule does not impose information collection requirements under the provisions of the Paperwork Reduction Act of 1980. This rule has been reviewed as required by Executive Order 12778 and certified to be in compliance therewith. This rule is exempt from review under Executive Order 12866, but has been reviewed internally by the Department to ensure consistency with the objectives thereof.

List of Subjects in 22 CFR Part 22

Passport and visas.

Accordingly, 22 CFR part 22 is amended as follows:

PART 22—[AMENDED]

1. The authority citation for part 22 is revised to read as follows:


2. In §22.1, the table is amended under the undesignated centered heading, "Visa Services for Aliens," by revising the parenthetical after item 25 and adding items 27 and 28 and a parenthetical after the items to read as follows:

§ 22.1 Schedule of fees.

<table>
<thead>
<tr>
<th>Item No.</th>
<th>Fee</th>
</tr>
</thead>
<tbody>
<tr>
<td>* *</td>
<td></td>
</tr>
<tr>
<td>(Item No. 26 vacant.)</td>
<td></td>
</tr>
</tbody>
</table>
| 27. For the taking of fingerprints for those applicants for immigrant visas whose names are indexed in the Interstate Identification Index of the National Crime Information Center
| $25.00   |
| 28. For the taking of fingerprints from immigrant visa applicants pursuant to 8 U.S.C. 1182
| 25.00    |
| (Item No. 29 vacant.) |


Richard Moose,
Under Secretary for Management,
Department of State.

DEPARTMENT OF THE INTERIOR
Office of Surface Mining Reclamation and Enforcement

30 CFR Part 936

Oklahoma Regulatory Program

AGENCY: Office of Surface Mining Reclamation and Enforcement (OSM), Interior.

ACTION: Final rule, approval of amendment.

SUMMARY: OSM is approving a proposed amendment to the Oklahoma regulatory program (hereinafter referred to as the "Oklahoma program") under the Surface Mining Control and Reclamation Act of 1977 (SMCRA). The proposed amendment consists of recodification of Oklahoma's coal mining rules and revisions to the rules pertaining to hydrologic balance requirements for siltation structures, sedimentation pond storage volume, subsidence control and public notice, road systems, protection of underground roadways, and subsidence.
mining, and soil removal, stockpiling, and replacement requirements for prime farmland. Oklahoma submitted the amendment with the intent of revising its rules to be consistent with the corresponding Federal regulations, clarifying ambiguities, and improving operational efficiency.

**EFFECTIVE DATE:** March 29, 1995.

**FOR FURTHER INFORMATION CONTACT:** James H. Moncrief, Telephone: (918) 581-6430.

**SUPPLEMENTARY INFORMATION:**

I. Background on the Oklahoma Program

On January 19, 1981, the Secretary of the Interior conditionally approved the Oklahoma program. General background information on the Oklahoma program, including the Secretary's findings, the disposition of comments, and the conditions of approval of the Oklahoma program can be found in the January 19, 1981, Federal Register (46 FR 4902). Subsequent actions concerning Oklahoma's program and program amendments can be found at 30 CFR 936.15, 936.16, and 936.30.

II. Submission of Amendment

On September 14, 1994, Oklahoma submitted a proposed amendment to its program pursuant to SMCRA (30 U.S.C. 1201 et seq., administrative record No. OK–963). Oklahoma submitted the proposed amendment in part at its own initiative and in part with the intent of revising the Oklahoma program to be consistent with the corresponding Federal regulations.

Oklahoma proposed to revise the Oklahoma Coal Rules and Regulations at Department of Mines/Rules and Regulations (DOM/RR) sections 816.46 and 817.46, hydrologic balance and siltation structures; section 823.12, prime farmland soil removal; section 823.13, prime farmland stockpiling; and section 823.14, prime farmland soil replacement. Oklahoma also proposed to recodify its rules in accordance with the standards set forth by the Oklahoma State Legislature and the Office of Administrative Code.

OSM announced receipt of the proposed amendment in the September 27, 1994, Federal Register (59 FR 49223), provided an opportunity for a public hearing or meeting on its substantive adequacy, and invited public comment on its adequacy (administrative record No. OK–963.03). Because no one requested a public hearing or meeting, none was held. The public comment period ended on October 27, 1994.

During its review of the amendment, OSM identified concerns relating to the provisions of recodified Oklahoma Administrative Code (OAC) 460:20-27-20(b) and 460:20-31-17(b), primary road certification requirements for road systems and transportation facilities. OSM also identified concerns with Oklahoma's proposed rule recodification relating to OAC 460:20-43-12(f)(8), sediment pond storage volume; OAC 460:20-43-47 and 460:20-43-48, subsidence control for surface mining activities; OAC 460:20-45-28, protection of underground mining; and various editorial and citation inconsistencies. OSM notified Oklahoma of the concerns by letter dated November 22, 1994 (administrative record No. OK–963.08).

By letter dated December 20, 1994, Oklahoma responded to the concerns identified in OSM's November 22, 1994, letter by submitting the revised amendment and additional explanatory information (administrative record No. OK–963.10). The provisions that Oklahoma proposed to revise and add were: OAC 460:20-27-20(b) and 460:20-31-17(b), concerning the requisite requirements regarding primary road certification for road systems and transportation facilities; OAC 460:20-43-12(f)(8), concerning the requirement that sediment shall be removed from a structure when the sediment storage volume is 80 percent full; OAC 460:20-45-47 and 460:20-45-48, concerning subsidence control for surface mining activities; and OAC 460:20-45-28, concerning the protection of underground mining. Oklahoma also proposed revisions to and provided additional explanatory information for the recodification of its coal mining rules.

Based upon the revisions and additional explanatory information for the proposed program amendment submitted by Oklahoma, OSM reopened the public comment period in the December 30, 1994, Federal Register (59 FR 67694; administrative record No. OK–963.12). The public comment period closed on January 17, 1995.

After the closing of the reopened comment period, OSM became aware that both Oklahoma's September 14, 1994, and December 20, 1994, amendment submittals contained a number of rule revisions that were previously approved by OSM on December 18, 1990 (55 FR 51902), and promulgated by Oklahoma on July 25, 1994. Because the previously approved provisions were formatted in such a manner so as to appear as if they were being submitted for the first time, OSM, in both the September 27, 1994, and December 30, 1994, Federal Register notices opening and reopening the public comment period, inadvertently identified those previously approved Oklahoma rules as being currently proposed revisions to the Oklahoma program. To alleviate confusion as to which provisions were actually unapproved when submitted to OSM for approval, this notice addresses only the unapproved provisions submitted by Oklahoma.

III. Director's Findings

As discussed below, the Director, in accordance with SMCRA and 30 CFR 732.15 and 732.17, finds that the proposed program amendment submitted by Oklahoma on September 14, 1994, and as revised by it on December 20, 1994, is no less effective than the corresponding Federal regulations. The Director approves the proposed amendment.

1. Nonsubstantive Recodification of Oklahoma’s Rules

Oklahoma, in accordance with the standards set forth by the Oklahoma State Legislature and the Oklahoma Office of Administrative Code, proposed to recodify its coal mining rules as OAC titles 460, chapter 20, with underlying subchapters specifying the various surface and underground coal mining provisions.

Oklahoma’s proposed recodification of its rules is nonsubstantive in nature, and the Director finds that the recodification does not make its rules less effective than the Federal regulations. Therefore, the Director approves the proposed recodification. OSM uses Oklahoma’s recodified rule citations throughout this Federal Register notice.

2. Substantive Revisions to Oklahoma’s Rules That Are Substantively Identical to the Corresponding Provisions of the Federal Regulations

Oklahoma proposed revisions to OAC 460:20-49-5(a)(1), 460:20-49-6, and 460:20-49-7(5), concerning soil removal, stockpiling, and replacement requirements for prime farmland, that are substantive in nature and contain language that is substantively identical to the requirements of the corresponding Federal regulations at 30 CFR 701.5, 823.12(c)(1), and 823.14(e).

Because these proposed Oklahoma rules are substantively identical to the corresponding provisions of the Federal regulations, the Director finds that they are no less effective than the Federal regulations. The Director approves these proposed rules.
Oklahoma proposed to revise its rules by moving the “as-built” certification requirements for primary roads from its permitting rules at OAC 460:20–27(b) and 460:20–31–17(b), 460:20–43–53(1), and 460:20–45–53(1), Primary Road Certification Requirements for Road Systems and Transportation Facilities.

The Federal as-built regulations at 30 CFR 816.151(a) and 817.151(a) require, in pertinent part, that the construction or reconstruction of primary roads shall be certified in a report to the regulatory authority by a qualified, registered, professional engineer, or in any State which authorizes professional land surveyors to certify the construction or reconstruction of primary roads, a qualified, registered, professional land surveyor with experience in the design and construction of roads.

Oklahoma’s moving of its as-built requirements for primary roads from the permitting requirements of OAC 460:20–27(b) and 460:20–31–17(b) to the performance standard requirements of OAC 460:20–43–53(1) and 460:20–45–53(1) is consistent with the as-built counterpart Federal regulations at 30 CFR 816.151(a) and 817.151(a), which are contained in the Federal road performance standards.

The Director notes that the following Federal regulations at 30 CFR 816.151(a) and 460:20–43–53(1) and 460:20–45–53(1) are less effective than the Federal regulations at 30 CFR 816.151(b)(3) and 817.151(b)(3).

3. OAC 460:20–27(b), 460:20–31–17(b), 460:20–43–53(1), and 460:20–45–53(1), Primary Road Certification Requirements for Road Systems and Transportation Facilities

Oklahoma proposed to revise its rules by moving the “as-built” certification requirements for primary roads from its permitting rules at OAC 460:20–27(b) and 460:20–31–17(b) to its performance standard rules at 460:20–43–53(1) and 460:20–45–53(1). As-built certifications ensure that structures are constructed as designed.

Oklahoma program.

4. OAC 460:20–43–12(f)(8), Sedimentation Pond Storage Volume

Oklahoma proposed to revise OAC 460:20–43–12(f)(8) to delete the requirement that sediment be removed from a sedimentation pond when the sediment storage volume is 80 percent filled. It did so to be consistent with its rule at OAC 460:20–43(c)(1)(C)(vi) and the Federal regulations at 30 CFR 816.46(b)(3) and 816.46(b)(3).

Accordingly, the Director approves Oklahoma’s rule revisions.

5. OAC 460:20–43–12(f)(8), Sedimentation Pond Storage Volume

Oklahoma proposed to revise OAC 460:20–43–12(f)(8) to delete the requirement that sediment be removed from a sedimentation pond when the sediment storage volume is 80 percent filled. It did so to be consistent with its rule at OAC 460:20–43(c)(1)(C)(vi) and the Federal regulations at 30 CFR 816.46(b)(3) and 816.46(b)(3).

Accordingly, the Director approves Oklahoma’s rule revisions.

6. OAC 460:20–43–47 and 48, Subsidence Control and Public Notice

Oklahoma proposed to revise its surface mining activities performance standards provisions at OAC 460:20–43–47 and 48 to add subsidence control and public notice measures that apply to underground mining activities.

Oklahoma explained that it was doing so because it issues underground mine permits pursuant to the surface mine requirements included in Subchapter 43 (administrative record No. OK–963.10).

The Federal regulations corresponding to OAC 460:20–43–47 and 48 are at 30 CFR 817.121 and 817.122. These Oklahoma rules include the same subsidence control and notice requirements as these Federal regulations. However, OSM notes it has proposed revisions to 30 CFR 817.121 to comply with revisions to SMCA made by the Energy Policy Act of 1992 (58 FR 50174, September 24, 1993). Once OSM promulgates new regulations, it will notify Oklahoma in accordance with 30 CFR 732.17(d) of any necessary revisions to Oklahoma’s program.

Until such time the Director finds that Oklahoma’s proposed subsidence control and notice rules at OAC 460:20–43–47 and 48 are no less effective than the currently promulgated regulations at 30 CFR 817.121 and 817.122. Therefore, the Director approves the proposed rule revisions.

7. OAC 460:20–45–28, Protection of Underground Mining

Oklahoma proposed to revise its underground mining performance standards at OAC 460:20–45–28 to delete a provision regarding the protection of underground mining operations from the effects of surface mining activities. However, Oklahoma still retains in its underground mining performance standards at OAC 460:20–43–28 an identical requirement. Therefore, the Oklahoma rules still provide an identical level of protection to underground mining operations from the adverse effects of surface mining activities.

There are no Federal underground mining regulations that correspond to the deleted Oklahoma rule. However, the Federal surface mining regulation at 30 CFR 816.79 sets forth provisions regarding the protection of underground mining operations from the effects of surface mining activities that are substantively identical to the Oklahoma surface mining requirements at OAC 460:20–43–28. Therefore, the Director finds that the proposed deletion of the underground mining protection provision at OAC 460:20–45–28 and retention of an identical provision at OAC 460:20–43–28 is no less effective than the Federal regulations at 30 CFR 816.79. The Director approves the proposed rule revision.

IV. Summary and Disposition of Comments

The Director notes that the following public and Federal agency comments were received in response to the
September 27, 1994, and December 30, 1994, proposed rule Federal Register notices that inadvertently identified certain previously approved Oklahoma rules as being currently proposed revisions to the Oklahoma program.

1. Public Comments

OSM invited public comments on the proposed amendment, but none were received.

2. Federal Agency Comments

Pursuant to 732.17(h)(11)(i), OSM solicited comments on the proposed amendment from various Federal agencies with an actual or potential interest in the Oklahoma program (administrative record No. OK–963.02).

The U.S. Army Corps of Engineers responded on September 30, 1994, that Oklahoma's proposed revisions were satisfactory (administrative record No. OK–963.04).

The U.S. Bureau of Mines (BOM) responded on September 27, 1994, that while Oklahoma's proposed rule to OAC 460:20–27–14(a)(1)(A) deletes the reference to preparation and certification of the design of ponds, impoundments, banks, dams and embankments, by a "professional geologist, or a qualified, registered, professional land surveyor," the proposed rule to OAC 460:20–43–12(b)(3) then adds the statement that siltation structure construction may be certified by a "registered professional land surveyor" (administrative record No. OK–963.05). BOM further stated that it appears that OSM's deletion of the aforementioned phrase "an equal or" is no less stringent than section 515(b)(7)(A) of SMCRA and no less effective than the corresponding Federal regulations at 30 CFR 823.12(c)(1).

In addition, the Director notes that the State and Federal requirements that a final soil have a greater productive capacity than that which existed prior to mining applies only to topsoil substitutes, and not the original topsoil material. Finally, the Director refers BLM to the Federal regulations at 30 CFR 816.22(c)(2)(iii), which require, in pertinent part, that "[s]tockpiled topsoil materials shall be protected from wind and water erosion through prompt establishment and maintenance of an effective, quick growing vegetative cover or through other measures approved by the regulatory authority." Oklahoma's counterpart rule at OAC 460:20–43–7(c)(2)(C) is substantively identical to 30 CFR 816.22(c)(2)(iii). While OSM cannot dictate that Oklahoma always require operators to seed topsoil, the Director notes the fact that nearly all operators in Oklahoma do seed topsoil. BLM's recommendation for seeding topsoil piles is almost always implemented in Oklahoma.

3. Environmental Protection Agency (EPA) Concurrence and Comments

Pursuant to 30 CFR 732.17(h)(11)(ii), OSM is required to solicit the written concurrence of EPA with respect to those provisions of the proposed program amendment that relate to air or water quality standards promulgated under the authority of the Clean Water Act (33 U.S.C. 1251 et seq.) or the Clean Air Act (42 U.S.C. 7401 et seq.).

None of the revisions that Oklahoma proposed to make in its amendment pertain to air or water quality standards. Therefore, OSM did not request EPA's concurrence.

Pursuant to 30 CFR 732.17(h)(11)(i), OSM solicited comments on the proposed amendment from EPA (administrative record No. OK–963.02). It responded on October 13, 1994, that...
it had no objections to the approval of Oklahoma's proposed regulations (administrative record No. OK–963.07).

4. State Historic Preservation Officer (SHPO) and the Advisory Council on Historic Preservation (ACHP)

Pursuant to 30 CFR 732.17(h)(4), OSM solicited comments on the proposed amendment from the SHPO and ACHP (administrative record No. OK–963.02). Neither SHPO nor ACHP responded to OSM's request.

V. Director's Decision

Based on the above findings, the Director approves Oklahoma's proposed amendment as submitted on September 14, 1994, and as revised on December 20, 1994.


The Director approves the rules as proposed by Oklahoma with the provision that they be fully promulgated in identical form to the rules submitted to and reviewed by OSM and the public.

The Federal regulations at 30 CFR Part 936, codifying decisions concerning the Oklahoma program, are being amended to implement this decision. This final rule is being made effective immediately to expedite the State program amendment process and to encourage States to bring their programs into conformity with the Federal standards without undue delay. Consistency of State and Federal standards is required by SMCRA.

VI. Procedural Determinations

1. Executive Order 12886

This rule is exempted from review by the Office of Management and Budget (OMB) under Executive Order 12886 (Regulatory Planning and Review).

2. Executive Order 12778

The Department of the Interior has conducted the reviews required by section 2 of Executive Order 12778 (Civil Justice Reform) and has determined that this rule meets the applicable standards of subsections (a) and (b) of that section. However, these standards are not applicable to the actual language of State regulatory programs and program amendments since each such program is drafted and promulgated by a specific State, not by OSM. Under sections 503 and 505 of SMCRA (30 U.S.C. 1253 and 1255) and the Federal regulations at 30 CFR 730.11, 732.15, and 732.17(h)(10), decisions on proposed State regulatory programs and program amendments submitted by the States must be based solely on a determination of whether the submittal is consistent with SMCRA and its implementing Federal regulations and whether the other requirements of 30 CFR Parts 730, 731, and 732 have been met.

3. National Environmental Policy Act

No environmental impact statement is required for this rule since section 702(d) of SMCRA (30 U.S.C. 1292(d)) provides that agency decisions on proposed State regulatory program provisions do not constitute major Federal actions within the meaning of section 102(2)(C) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)).

4. Paperwork Reduction Act

This rule does not contain information collection requirements that require approval by OMB under the Paperwork Reduction Act (44 U.S.C. 3507 et seq.).

5. Regulatory Flexibility Act

The Department of the Interior has determined that this rule will not have a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.). The State submittal which is the subject of this rule is based upon counterpart Federal regulations for which an economic analysis was prepared and certification made that such regulations would not have a significant economic effect upon a substantial number of small entities. Accordingly, this rule will ensure that existing requirements previously promulgated by OSM will be implemented by the State. In making the determination as to whether this rule would have a significant economic impact, the Department relied upon the data and assumptions for the counterpart Federal regulations.

List of Subjects in 30 CFR Part 936

Intergovernmental relations, Surface mining, Underground mining.


Charles E. Sandberg,
Acting Assistant Director, Western Support Center.

For the reasons set out in the preamble, Title 30, Chapter VII, Subchapter T of the Code of Federal Regulations is amended as set forth below:

PART 936—OKLAHOMA

1. The authority citation for Part 936 continues to read as follows:

Authority: 30 U.S.C. 1201 et seq.

2. Section 936.15 is amended by adding paragraph (p) to read as follows:

§ 936.15 Approval of amendments to the Oklahoma regulatory program.

(p) Recodification of Oklahoma's rules and revisions to the following provisions of Oklahoma's recodified rules, as submitted to OSM on September 14, 1994, and as revised on December 20, 1994, are approved effective March 29, 1995:

OAC 460:20–43–12(b)(3) and 460:20–45–12(b)(3), certification of construction of siltation structures by qualified, registered professional engineers and land surveyors;

OAC 460:20–43–12(f)(8), sedimentation pond storage volume;

OAC 460:20–43–47 and 48, subsidence control for surface mining activities;

OAC 460:20–43–53(1) and 460:20–45–53(1), primary road certification requirements for road systems and transportation facilities;

OAC 460:20–45–28, protection of underground mining and


[FR Doc. 95–7697 Filed 3–28–95; 8:45 am]

BILLING CODE 4310–05–M