

BIKING ON LONG-DISTANCE TRAILS ACT

DECEMBER 18, 2024.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. WESTERMAN, from the Committee on Natural Resources,
submitted the following

R E P O R T

[To accompany H.R. 1319]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 1319) to require the Secretary of the Interior and the Secretary of Agriculture to develop long-distance bike trails on Federal land, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE OF THE LEGISLATION

The purpose of H.R. 1319 is to require the Secretary of the Interior and the Secretary of Agriculture to develop long-distance bike trails on Federal land.

BACKGROUND AND NEED FOR LEGISLATION

Biking is one of the fastest growing sectors in the outdoor recreation economy. Specifically, the mountain biking market was valued at \$7.9 billion in 2021, with expectations of growing to \$16.9 billion by 2030, or by 10 percent annually. From April 2019 to April 2020, nationwide sales of mountain bikes rose by 150 percent. With this huge increase in mountain bike sales, many trails on public lands are becoming increasingly crowded with riders. H.R. 1319 is intended to meet the needs of biking enthusiasts by increasing the number of long-distance biking trails on federal lands. To accomplish this goal, the bill would direct the Departments of the Interior and Agriculture to (1) identify at least 10 long-distance bike trails; (2) identify at least 10 areas in which there is an opportunity to develop or complete long-distance bike trails; and (3) coordinate with stakeholders via a public comment period on the fea-

sibility of, and resources necessary for, completing the development of such trails.

COMMITTEE ACTION

H.R. 1319 was introduced on March 1, 2023, by Rep. Joe Neguse (D-CO). The bill was referred to the Committee on Natural Resources, and within the Committee to the Subcommittee on Federal Lands. The bill was also referred to the Committee on Agriculture. On March 28, 2023, the Subcommittee on Federal Lands held a hearing on the bill. On April 27–28, 2023, the Committee on Natural Resources met to consider the bill. The Subcommittee on Federal Lands was discharged by unanimous consent. The bill was then ordered favorably reported to the House of Representatives by unanimous consent.

HEARINGS

For the purposes of clause 3(c)(6) of House rule XIII, the following hearing was used to develop or consider this measure: hearing by the Subcommittee on Federal Lands held on March 28, 2023.

SECTION-BY-SECTION ANALYSIS

Section 1. Short title

- Names the bill the “Biking on Long-Distance Trails Act”.

Section 2. Definitions

- Defines long-distant bike trail as a continuous route not less than 80 miles, primarily made of dirt or natural surfaces.
- Clarifies a long-distance bike trail does not apply to federal lands where mountain biking is not consistent with management plans.

Section 3. Long-distance bike trails on Federal land

- Requires the Secretaries of the Interior and of Agriculture to: (1) identify not fewer than 10 long-distance bike trails that make use of existing trails and roads; (2) identify not fewer than 10 areas in which there is an opportunity to develop or complete long-distance bike trails; and (3) develop a process for a public comment period regarding the identification, development, and completing on trails in a geographically equitable manner.
 - Authorizes the Secretaries to publish and distribute maps, install signage, and issue promotional materials for the trails.
 - Emphasizes the trails do not conflict with existing trails or other uses of the land.
 - Requires the Secretaries to prepare a report listing the identified trails no later than two years following the date of enactment of the Act.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources’ oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET
ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

H.R. 1319, Biking on Long-Distance Trails Act			
As ordered reported by the House Committee on Natural Resources on April 28, 2023			
By Fiscal Year, Millions of Dollars	2023	2023-2028	2023-2033
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	0	1	not estimated
Increases <i>net direct spending</i> in any of the four consecutive 10-year periods beginning in 2034?	No	Statutory pay-as-you-go procedures apply? No	
		Mandate Effects	
Increases <i>on-budget deficits</i> in any of the four consecutive 10-year periods beginning in 2034?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

H.R. 1319 would direct the Departments of Agriculture and the Interior, within 18 months of enactment, to identify at least 10 existing bicycle trails on federal land that are at least 80 miles long and 10 more potential such trails that could be developed. The bill would allow the agencies to distribute maps, install signs, and issue promotional materials highlighting those trails. H.R. 1319 also would require them to invite public comment on the proposed trails, publish a summary of those comments within two years of enactment.

Using information from the agencies, CBO estimates that implementing H.R. 1319 would cost \$1 million over the 2023–2028 period for administrative costs and distribution of promotional materials; any spending would be subject to the availability of appropriated funds.

The CBO staff contact for this estimate is Kelly Durand. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

PHILLIP L. SWAGEL,
Director, Congressional Budget Office.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is to require the Secretary of the Interior and the Secretary of Agriculture to develop long-distance bike trails on Federal land.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

UNFUNDED MANDATES REFORM ACT STATEMENT

According to the Congressional Budget Office, H.R. 1319 contains no unfunded mandates as defined by the Unfunded Mandates Reform Act.

EXISTING PROGRAMS

Directed Rule Making. This bill does not contain any directed rule makings.

Duplication of Existing Programs. This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139 or identified in the most recent Catalog of Federal Domestic Assistance published pursuant to the Federal Program Information Act (Public Law 95-220, as amended by Public Law 98-169) as relating to other programs.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

CHANGES IN EXISTING LAW

As ordered reported by the Committee on Natural Resources, H.R. 1319 would make no changes in existing law.