

ARMED CONFLICT MIGRATION ACT OF 2023

DECEMBER 19, 2023.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MCHENRY, from the Committee on Financial Services,
submitted the following

R E P O R T

[To accompany H.R. 6367]

[Including cost estimate of the Congressional Budget Office]

The Committee on Financial Services, to whom was referred the bill (H.R. 6367) to direct the Secretary of the Treasury to instruct the United States Executive Director at each international financial institution to use the voice, vote, and influence of the United States to provide financial assistance to countries that receive an influx of civilian, non-combatant displaced persons stemming from the armed conflict that has resulted from Hamas's October 2023 terrorism in Israel, to be used for humanitarian aid for the displaced persons, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE .

This Act may be cited as the “Armed Conflict Migration Act of 2023”.

SEC. 2. UNITED STATES ADVOCACY IN THE INTERNATIONAL FINANCIAL INSTITUTIONS FOR FINANCIAL ASSISTANCE FOR COUNTRIES THAT RECEIVE AN INFLUX OF DISPLACED PERSONS STEMMING FROM THE ARMED CONFLICT THAT HAS RESULTED FROM HAMAS'S OCTOBER 2023 TERRORISM IN ISRAEL, TO BE USED FOR HUMANITARIAN AID FOR THE DISPLACED PERSONS.

(a) IN GENERAL.—The Secretary of the Treasury shall instruct the United States Executive Director at each international financial institution (as defined in section 1701(c)(2) of the International Financial Institutions Act (22 U.S.C. 262r(c)(2))) to use the voice, vote, and influence of the United States to support the provision of financial assistance to countries that receive an influx of civilian, non-combatant displaced persons stemming from the armed conflict that has resulted from Hamas's October 2023 terrorism in Israel, to be used for humanitarian aid for the displaced persons, provided that such persons are not arbitrarily deprived of the ability to re-enter the place from which they were displaced, consistent with 999 U.N.T.S. 171, and provided that the country is not a state sponsor of terrorism.

- (b) SUNSET.—This section shall cease to have any force or effect on the earlier of—
- (1) the date that is 7 years after the date of enactment of this section;
 - (2) the date on which the Secretary of the Treasury certifies to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate that the requirement under subsection (a) is not in the national interest of the United States; and
 - (3) the date on which the Secretary of the Treasury certifies to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate that the armed conflict that has resulted from Hamas's October 2023 terrorism in Israel has ceased to be a cause of an influx of civilian, non-combatant displaced persons to other countries.

PURPOSE AND SUMMARY

Introduced on November 13, 2023, by Representative Emanuel Cleaver, H.R. 6367, the *Armed Conflict Migration Act of 2023*, would direct the Secretary of the Department of the Treasury (Treasury) to instruct the U.S. Executive Director at each international financial institution to use the voice vote and influence to support the provision of financial assistance, in the form of humanitarian aid, to countries that are receiving migrants stemming from the ongoing attack of Hamas on Israel since October 7, 2023.

BACKGROUND AND NEED FOR LEGISLATION

This bill would direct the Secretary of the Treasury to instruct the U.S. Executive Director at each international financial institution to use the voice, vote, and influence of the United States to support the provision of financial assistance to countries that receive an influx of migrants stemming from the armed conflict that has resulted from Hamas's October 2023 terrorism in Israel, to be used for humanitarian aid for the migrants.

HEARING

Pursuant to clause 3(c)(6) of rule XIII, the following hearing was used to develop H.R. 6367: The Subcommittee on National Security, Illicit Finance, and International Financial Institutions of the Committee on Financial Services held a hearing on October 25, 2023, titled “How America and Its Allies Can Stop Hamas, Hezbollah, and Iran from Evading Sanctions and Financing Terror.”

COMMITTEE CONSIDERATION

The Committee on Financial Services met in open session on November 14, 2023, and ordered H.R. 6367 to be reported favorably to the House as amended by voice vote, a quorum being present. Before the question was called to order the bill favorably reported, the Committee adopted an amendment in the nature of a substitute offered by Mr. Cleaver by voice vote.

COMMITTEE VOTES

Clause 3(b) of rule XIII of the Rules of the House of Representatives requires the Committee to list the record votes on the order to report legislation and amendments thereto. H.R. 6367 was ordered reported favorably to the House as amended by voice vote, a quorum being present.

COMMITTEE OVERSIGHT FINDINGS

Pursuant to clause 3(c) of rule XIII of the Rules of the House of Representatives, the findings and recommendations of the Committee, based on oversight activities under clause 2(b)(1) of rule X of the Rules of the House of Representatives, are incorporated in the descriptive portions of this report.

PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the goal of H.R. 6367 is to direct the Secretary of the Treasury to instruct the U.S. Executive Director at each international financial institution to provide financial assistance, in the form of humanitarian aid, to countries that are receiving migrants stemming from the ongoing attack of Hamas on Israel since October 7, 2023.

CONGRESSIONAL BUDGET OFFICE ESTIMATES

Pursuant to clause 3(c)(3) of rule XIII of the Rules of the House of Representatives, the following is the cost estimate provided by the Congressional Budget Office pursuant to section 402 of the Congressional Budget Act of 1974:

H.R. 6367, Armed Conflict Migration Act of 2023			
As ordered reported by the House Committee on Financial Services on November 14, 2023			
By Fiscal Year, Millions of Dollars	2024	2024-2028	2024-2033
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	*	*	*
Increases <i>net direct spending</i> in any of the four consecutive 10-year periods beginning in 2034?	No	Statutory pay-as-you-go procedures apply?	No
		Mandate Effects	
Increases <i>on-budget deficits</i> in any of the four consecutive 10-year periods beginning in 2034?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No
* = between zero and \$500,000.			

NEW BUDGET AUTHORITY, ENTITLEMENT AUTHORITY, AND TAX EXPENDITURES

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives, the Committee adopts as its own the estimate of new budget authority, entitlement authority, or tax expenditures or revenues contained prepared by the Director of the Congressional Budget Office pursuant to section 402 of the Congressional Budget Act of 1973.

FEDERAL MANDATES STATEMENT

Pursuant to section 423 of the Unfunded Mandates Reform Act, the Committee adopts as its own the estimate of the Federal mandates prepared by the Director of the Congressional Budget Office.

ADVISORY COMMITTEE STATEMENT

No advisory committees within the meaning of section 5(b) of the Federal Advisory Committee Act were created by this legislation.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

EARMARK IDENTIFICATION

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, the Committee has carefully reviewed the provisions of the bill and states that the provisions of the bill do not contain any congressional earmarks, limited tax benefits, or limited tariff benefits within the meaning of the rule.

DUPLICATION OF FEDERAL PROGRAMS

Pursuant to clause 3(c)(5) of rule XIII of the Rules of the House of Representatives, the Committee states that no provision of the bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, including any program that was included in a report to Congress pursuant to section 21 of the Public Law 111–139 or the most recent Catalog of Federal Domestic Assistance.

SECTION-BY-SECTION ANALYSIS OF THE LEGISLATION

Section 1. Short title

This Act may be cited as the “Armed Conflict Migration Act of 2023”.

Section 2. United States advocacy in the international financial institutions for financial assistance for countries that receive an influx of displaced persons stemming from the armed conflict that has resulted from Hamas’s October 2023 terrorism in Israel, to be used for humanitarian aid for the displaced persons

In General

- The Secretary of the Treasury is to instruct the United States Executive Directors at the international financial institutions—defined in section 1701(c)(20) of the International Financial Institutions Act—to use the voice, vote, and influence of the United States to support, in the form of financial assistance, countries that provide haven to civilian, non-combatant displaced persons due to Hamas’s October 2023 terrorism in Israel.

- This financial assistance is to be used for humanitarian aid purposes for those displaced persons.

Sunset

- This section will no longer have any force or effect on the earlier of the following three scenarios:

1. the date that is 7 years after the enactment date of this section;

2. the date when the Secretary of the Treasury certifies to both the House Committee on Financial Services and the Senate Committee on Banking, Housing, and Urban Affairs that the requirement under subsection (a) no longer pertains to the United States' national interest; and

3. the date when the Secretary of the Treasury certifies to both the House Committee on Financial Services and the Senate Committee on Banking, Housing, and Urban Affairs that the armed conflict in Israel, which stemmed from Hamas's October 2023 terrorism, is no longer cause for other countries receiving influxes of civilian, non-combatant displaced persons.

