

RESOLUTION AUTHORIZING THE USE OF THE CAPITOL GROUNDS FOR
THE NATIONAL PEACE OFFICERS MEMORIAL SERVICE AND THE NA-
TIONAL HONOR GUARD AND PIPE BAND EXHIBITION

MARCH 17, 2023.—Referred to the House Calendar and ordered to be printed

Mr. GRAVES of Missouri, from the Committee on Transportation
and Infrastructure, submitted the following

R E P O R T

[To accompany H. Con. Res. 15]

[Including cost estimate of the Congressional Budget Office]

The Committee on Transportation and Infrastructure, to whom
was referred the resolution (H. Con. Res. 15) authorizing the use
of the Capitol Grounds for the National Peace Officers Memorial
Service and the National Honor Guard and Pipe Band Exhibition,
having considered the same, reports favorably thereon without
amendment and recommends that the concurrent resolution be
agreed to.

CONTENTS

	Page
Purpose of Legislation	1
Background and Need for Legislation	2
Hearings	2
Legislative History and Consideration	2
Committee Votes	2
Committee Oversight Findings and Recommendations	3
New Budget Authority and Tax Expenditures	3
Congressional Budget Office Cost Estimate	3
Performance Goals and Objectives	4
Duplication of Federal Programs	4
Congressional Earmarks, Limited Tax Benefits, and Limited Tariff Benefits ...	4
Federal Mandates Statement	4
Preemption Clarification	4
Advisory Committee Statement	4
Applicability to Legislative Branch	4
Section-by-Section Analysis of the Legislation	5

PURPOSE OF LEGISLATION

The purpose of H. Con. Res. 15 is to authorize the use of the
Capitol Grounds for the National Peace Officers Memorial Service
and the National Honor Guard and Pipe Band Exhibition.

BACKGROUND AND NEED FOR LEGISLATION

In 1962, President John F. Kennedy signed a proclamation which designated May 15th as “Peace Officers’ Memorial Day” and the week in which that date falls as “Police Week.” Today, tens of thousands of law enforcement officers from around the world come to Washington, D.C., to participate in events during that week to honor the men and women who have made the ultimate sacrifice.

Among the events during “Police Week” are the National Peace Officers’ Memorial Service and the National Honor Guard and Pipe Band Exhibition.

The resolution authorizes the Grand Lodge of the Fraternal Order of Police to sponsor a public event on May 15, 2023, the 42nd Annual National Peace Officers’ Memorial Service on the Capitol Grounds, in order to honor the law enforcement officers who died in the line of duty. More than 450 fallen Federal, state, and local law enforcement officers will be honored during the ceremony for their sacrifice.

In addition, the resolution authorizes the Fraternal Order of Police National Honor Guard and Pipe Band Exhibition to utilize the area surrounding the Grant Statue on the East side of the Capitol Reflection Pool on May 14, 2023, to allow for law enforcement groups from around the country to host Honor Guard programs and for a separate Big Pipe Band exhibition.

HEARINGS

For the purposes of rule XIII, clause 3(c)(6)(A) of the 118th Congress—

- (1) No hearings were held to develop or consider H. Con. Res. 15.

LEGISLATIVE HISTORY AND CONSIDERATION

H. Con. Res. 15 was introduced in the United States House of Representatives on February 9, 2023, by Mr. Perry of Pennsylvania and Ms. Titus of Nevada and referred to the Committee on Transportation and Infrastructure. Within the Committee on Transportation and Infrastructure, H. Con. Res. 15 was referred to the Subcommittee on Economic Development, Public Buildings, and Emergency Management. The Subcommittee on Economic Development, Public Buildings, and Emergency Management was discharged from further consideration of H. Con. Res. 15 on February 28, 2023.

The Committee considered H. Con. Res. 15 on February 28, 2023, and ordered the measure to be reported to the House with a favorable recommendation, without amendment, by voice vote.

COMMITTEE VOTES

Clause 3(b) of rule XIII of the Rules of the House of Representatives requires each committee report to include the total number of votes cast for and against on each record vote on a motion to report and on any amendment offered to the measure or matter, and the names of those members voting for and against.

No record votes were requested during consideration of H. Con. Res. 15.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

With respect to the requirements of clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee's oversight findings and recommendations are reflected in this report.

NEW BUDGET AUTHORITY AND TAX EXPENDITURES

Clause 3(c)(2) of rule XIII of the Rules of the House of Representatives does not apply where a cost estimate and comparison prepared by the Director of the Congressional Budget Office under section 402 of the *Congressional Budget Act of 1974* has been timely submitted prior to the filing of the report and is included in the report. Such a cost estimate is included in this report.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

With respect to the requirement of clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 402 of the *Congressional Budget Act of 1974*, the Committee has received the enclosed cost estimate for H. Con. Res. 15 from the Director of the Congressional Budget Office:

H. Con. Res. 15, a concurrent resolution authorizing the use of the Capitol Grounds for the National Peace Officers Memorial Service and the National Honor Guard and Pipe Band Exhibition As ordered reported by the House Committee on Transportation and Infrastructure on February 28, 2023			
By Fiscal Year, Millions of Dollars	2023	2023-2028	2023-2033
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	0	0	0
Increases <i>net direct spending</i> in any of the four consecutive 10-year periods beginning in 2034?	No	Statutory pay-as-you-go procedures apply?	No
Increases <i>on-budget deficits</i> in any of the four consecutive 10-year periods beginning in 2034?	No	Mandate Effects	
		Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

H. Con. Res. 15 would authorize the Grand Lodge of the Fraternal Order of Police and its auxiliary to use the Capitol grounds on May 14, 2023, and May 15, 2023, or on such dates as the Speaker of the House of Representatives and the Senate Committee on Rules and Administration may jointly designate. The resolution would allow preparations to start on May 10, 2023; the grounds would need to be cleared by May 16, 2023. Any changes to the grounds would require approval from the Architect of the Capitol.

Because the resolution would require the sponsors to assume responsibility for all expenses and liabilities associated with the event, CBO estimates that implementing H. Con. Res. 15 would result in no cost to the federal government.

The CBO staff contact for this estimate is Matthew Pickford. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

PERFORMANCE GOALS AND OBJECTIVES

With respect to the requirement of clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the performance goal and objective of this legislation is to authorize the use of the Capitol Grounds for the National Peace Officers Memorial Service and the National Honor Guard and Pipe Band Exhibition.

DUPLICATION OF FEDERAL PROGRAMS

Pursuant to clause 3(c)(5) of rule XIII of the Rules of the House of Representatives, the Committee finds that no provision of H. Con. Res. 15 establishes or reauthorizes a program of the Federal government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

CONGRESSIONAL EARMARKS, LIMITED TAX BENEFITS, AND LIMITED TARIFF BENEFITS

In compliance with clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of the rule XXI.

FEDERAL MANDATES STATEMENT

An estimate of Federal mandates prepared by the Director of the Congressional Budget Office pursuant to section 423 of the *Unfunded Mandates Reform Act* was not made available to the Committee in time for the filing of this report. The Chairman of the Committee shall cause such estimate to be printed in the *Congressional Record* upon its receipt by the Committee.

PREEMPTION CLARIFICATION

Section 423 of the *Congressional Budget Act of 1974* requires the report of any Committee on a bill or joint resolution to include a statement on the extent to which the bill or joint resolution is intended to preempt state, local, or tribal law. The Committee finds that H. Con. Res. 15 does not preempt any state, local, or tribal law.

ADVISORY COMMITTEE STATEMENT

No advisory committees within the meaning of section 5(b) of the *Federal Advisory Committee Act* were created by this legislation.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the *Congressional Accountability Act* (Public Law 104–1).

SECTION-BY-SECTION ANALYSIS OF THE LEGISLATION

Section 1. Use of the Capitol Grounds for National Peace Officer Memorial Service

Section One authorizes the Grand Lodge of the Fraternal Order of Police and its auxiliary to sponsor a public event, the 42nd Annual National Peace Officers' Memorial Service, on the Capitol Grounds on May 15, 2023, or on such other date as the Speaker of the House of Representatives and the Senate Committee on Rules and Administration jointly designate, in order to honor the law enforcement officers who died in the line of duty during 2022, with preparation for the event to begin on May 10, 2023, and take-down completed on May 16, 2023.

Section 2. Use of the Capitol Grounds for National Honor Guard and Pipe Band Exhibition

Section Two authorizes the Grand Lodge of the Fraternal Order of Police and its auxiliary to sponsor a public event, the National Honor Guard and Pipe Band Exhibition, on the Capitol Grounds, in order to allow law enforcement representatives to exhibit their ability to demonstrate Honor Guard programs and provide for a bagpipe exhibition on May 14, 2023, or on such other date as the Speaker of the House of Representatives and the Senate Committee on Rules and Administration jointly designate.

Section 3. Terms and conditions

Section Three requires the event to be free of admission charge, open to the public, and arranged to not interfere with the needs of Congress. This section also makes clear the sponsor of the event shall assume full responsibility for all expenses and liabilities incident to all activities associated with the event.

Section 4. Event preparations

Section Four authorizes the sponsor, subject to the approval of the Architect of the Capitol, to erect upon the Capitol Grounds such stage, sound amplification devices, and other related structures and equipment, as may be required for the event.

Section 5. Enforcement of restrictions

Section Five requires the Capitol Police Board to enforce all the restrictions contained in section 5104(c) of title 40, United States Code, concerning sales, advertisements, displays, and solicitations on the Capitol Grounds, as well as other restrictions applicable to the Capitol Grounds in connection with the event.