

NATIONAL CHILDREN’S MUSEUM ACT

MAY 12, 2021.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. DEFAZIO, from the Committee on Transportation and Infrastructure, submitted the following

R E P O R T

[To accompany H.R. 1703]

[Including cost estimate of the Congressional Budget Office]

The Committee on Transportation and Infrastructure, to whom was referred the bill (H.R. 1703) to amend title 40, United States Code, to require the Administrator of General Services to enter into a cooperative agreement with the National Children’s Museum to provide the National Children’s Museum rental space without charge in the Ronald Reagan Building and International Trade Center, and for other purposes, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

CONTENTS

Purpose of Legislation	2
Background and Need for Legislation	2
Hearings	2
Legislative History and Consideration	2
Committee Votes	2
Committee Oversight Findings	2
New Budget Authority and Tax Expenditures	3
Congressional Budget Office Cost Estimate	3
Performance Goals and Objectives	4
Duplication of Federal Programs	4
Congressional Earmarks, Limited Tax Benefits, and Limited Tariff Benefits ...	5
Federal Mandates Statement	5
Preemption Clarification	5
Advisory Committee Statement	5
Applicability to Legislative Branch	5
Section-by-Section Analysis of the Legislation	5
Changes in Existing Law Made by the Bill, as Reported	5

PURPOSE OF LEGISLATION

H.R. 1703 requires the Administrator of General Services to enter into a cooperative agreement with the National Children's Museum to provide the National Children's Museum (NCM) rental space without charge in the Ronald Reagan Building and International Trade Center.

BACKGROUND AND NEED FOR LEGISLATION

The NCM, designated by the *Museum and Library Services Act of 2003* (P.L. 108 81), is a 501(c)(3) institution that provides learning elements found in a science center with children's museum experiences.

H.R. 1703 directs the Administrator of the General Services Administration (GSA) to enter into a cooperative agreement with the NCM for the approximately 32,369 square feet of space which the Museum currently occupies in the Ronald Reagan Building and International Trade Center in Washington, D.C., rent free, for the duration of the current lease.

HEARINGS

For the purposes of rule XIII, clause 3(c)(6)(A) of the 117th Congress, no hearings were used to develop or consider H.R. 1703 in the 117th Congress.

LEGISLATIVE HISTORY AND CONSIDERATION

H.R. 1703 was introduced in the House on March 9, 2021, by Ms. Norton, Mr. Rodney Davis of Illinois, Mr. Raskin, and Mr. Sarbanes and referred to the Committee on Transportation and Infrastructure. Within the Committee, H.R. 1703 was referred to the Subcommittee on Economic Development, Public Buildings, and Emergency Management.

The Subcommittee on Economic Development, Public Buildings, and Emergency Management was discharged from further consideration of H.R. 1703 on March 24, 2021.

The Full Committee considered H.R. 1703 on March 24, 2021, and ordered the measure to be reported to the House with a favorable recommendation, by voice vote.

COMMITTEE VOTES

Clause 3(b) of rule XIII of the Rules of the House of Representatives requires each committee report to include the total number of votes cast for and against on each record vote on a motion to report and on any amendment offered to the measure or matter, and the names of those members voting for and against.

No record votes were requested during consideration of H.R. 1703.

COMMITTEE OVERSIGHT FINDINGS

With respect to the requirements of clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee's oversight findings and recommendations are reflected in this report.

NEW BUDGET AUTHORITY AND TAX EXPENDITURES

Clause 3(c)(2) of rule XIII of the Rules of the House of Representatives does not apply where a cost estimate and comparison prepared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974 has been timely submitted prior to the filing of the report and is included in the report. Such a cost estimate is included in this report.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

With respect to the requirement of clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 402 of the Congressional Budget Act of 1974, the Committee has received the enclosed cost estimate for H.R. 1703 from the Director of the Congressional Budget Office:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, May 11, 2021.

Hon. PETER A. DEFAZIO,
*Chairman, Committee on Transportation and Infrastructure,
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 1703, the National Children's Museum Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Matthew Pickford.

Sincerely,

PHILLIP L. SWAGEL

Enclosure.

H.R. 1703, National Children's Museum Act			
As ordered reported by the House Committee on Transportation and Infrastructure on March 24, 2021			
By Fiscal Year, Millions of Dollars	2021	2021-2026	2021-2031
Direct Spending (Outlays)	0	5	10
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	5	10
Spending Subject to Appropriation (Outlays)	0	0	0
Statutory pay-as-you-go procedures apply?	Yes	Mandate Effects	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2032?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

H.R. 1703 would direct the General Services Administration (GSA) to enter into an agreement with the National Children's Museum to operate in the Ronald Reagan Building and International Trade Center, a mixed-use facility that houses both federal and private-sector offices. Under the bill, GSA would pay the museum's lease expenses, but could terminate the agreement if the museum no longer uses the space as a children's museum or ceases oper-

ations as a nonprofit organization. The museum entered into a 10-year lease agreement for the space in 2017 for an annual lease payment of about \$1 million.

The bill would require GSA to use funds from the Pennsylvania Avenue Development Corporation or the International Trade Center to pay the museum's lease obligations; under current law, those funds are primarily used for maintenance costs. By directing the GSA to use those funds for lease payments, enacting the bill would increase direct spending because the amounts in those funds are not otherwise available to be spent.

The museum is currently closed due to COVID-19 and CBO expects under H.R. 1703, GSA's obligation to cover the museum's lease payments would begin in early fiscal year 2022 when the museum reopens, and continue for the period of the current contract plus any renewals of the lease agreement. The current contract ends in 2027 but CBO also expects it will be renewed through at least 2031. Thus, CBO estimates implementing the bill would increase direct spending by \$5 million over the 2021-2026 period and \$10 million over the 2021-2031 period.

The costs of the legislation fall within budget function 800 (general government).

The Statutory Pay-As-You-Go Act of 2010 establishes budget-reporting and enforcement procedures for legislation affecting direct spending or revenues. The net changes in outlays that are subject to those pay-as-you-go procedures are shown in Table 1.

TABLE 1.—CBO'S ESTIMATE OF THE STATUTORY PAY-AS-YOU-GO EFFECTS OF H.R. 1703, THE NATIONAL CHILDREN'S MUSEUM ACT, AS ORDERED REPORTED BY THE HOUSE COMMITTEE ON TRANSPORTATION AND INFRASTRUCTURE ON MARCH 24, 2021

	By fiscal year, millions of dollars—													
	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2021- 2026	2021- 2031	
	Net Increase in the Deficit													
Pay-As-You-Go Effect	0	1	1	1	1	1	1	1	1	1	1	5	10	

The CBO staff contact for this estimate is Matthew Pickford. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

PERFORMANCE GOALS AND OBJECTIVES

With respect to the requirement of clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the performance goal and objective of this legislation is to provide rent relief to the National Children's Museum.

DUPLICATION OF FEDERAL PROGRAMS

Pursuant to clause 3(c)(5) of rule XIII of the Rules of the House of Representatives, the Committee finds that no provision of H.R. 1703 establishes or reauthorizes a program of the federal government known to be duplicative of another federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

CONGRESSIONAL EARMARKS, LIMITED TAX BENEFITS, AND LIMITED
TARIFF BENEFITS

In compliance with clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of the rule XXI.

FEDERAL MANDATES STATEMENT

The Committee adopts as its own the estimate of federal mandates prepared by the Director of the Congressional Budget Office pursuant to section 423 of the Unfunded Mandates Reform Act (Public Law 104-4).

PREEMPTION CLARIFICATION

Section 423 of the Congressional Budget Act of 1974 requires the report of any Committee on a bill or joint resolution to include a statement on the extent to which the bill or joint resolution is intended to preempt state, local, or tribal law. The Committee finds that H.R. 1730 does not preempt any state, local, or tribal law.

ADVISORY COMMITTEE STATEMENT

No advisory committees within the meaning of section 5(b) of the Federal Advisory Committee Act were created by this legislation.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act (Public Law 104-1).

SECTION-BY-SECTION ANALYSIS OF THE LEGISLATION

Section 1. Short title

This section provides that this bill may be cited as the “National Children’s Museum Act”.

Sec. 2. National Children’s Museum

This section lists Congress’ findings related to the NCM and directs the Administrator of General Services to enter into a cooperative agreement with the NCM for the operation of the Museum in the Ronald Reagan Building and International Trade Center for the duration of the retail space license agreement. The section states that under the cooperative agreement, GSA will provide rent for space occupied by the Museum using funds from the Pennsylvania Avenue Development Corporation fund or the International Trade Center fund. The section also requires the Museum to submit an annual report to the House Committee on Transportation and Infrastructure and the Senate Committee on Environment and Public Works.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill,

as reported, are shown as follows (new matter is printed in italic and existing law in which no change is proposed is shown in roman):

TITLE 40, UNITED STATES CODE

* * * * *

SUBTITLE II—PUBLIC BUILDINGS AND WORKS

* * * * *

PART C—FEDERAL BUILDING COMPLEXES

* * * * *

CHAPTER 67—PENNSYLVANIA AVENUE DEVELOPMENT

Sec.

* * * * *

SUBCHAPTER III—FEDERAL TRIANGLE DEVELOPMENT

6735. *National Children’s Museum.*

* * * * *

SUBCHAPTER III—FEDERAL TRIANGLE DEVELOPMENT

* * * * *

§ 6735. *National Children’s Museum*

(a) *IN GENERAL.*— *Not later than 30 days after the date of enactment of this section, the Administrator of General Services shall enter into a cooperative agreement with the National Children’s Museum in the approximately 32,369 square feet of space commonly known as suite C–001 (hereinafter referred to as the “Space”) of the Ronald Reagan Building and International Trade Center for the duration of the retail space license agreement between Trade Center Management Associates, LLC, or a successor entity, and the Museum, dated December 4, 2017, including any exercised renewal options.*

(b) *CONTENTS.*—*The cooperative agreement under subsection (a) shall include provisions that—*

(1) *require, for the period in which the General Services Administration owns or controls the Space, the General Services Administration to provide rent for the Space; and*

(2) *terminate such agreement if—*

(A) *the Museum does not continue to qualify as a non-profit organization under section 501(c)(3) of the Internal Revenue Code of 1986; and*

(B) *the Museum no longer uses the Space as a children’s museum; and*

(3) *prohibits the Museum from transferring the interest in such agreement.*

(c) *SOURCE OF FUNDS.*—*To carry out this section, the Administrator shall use funds derived from—*

- (1) *the Pennsylvania Avenue Development Corporation fund;*
- or*
- (2) *the International Trade Center fund.*

(d) REPORT.—The cooperative agreement under subsection (a) shall require the National Children’s Museum to submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Environment and Public Works of the Senate an annual report on the operations and finances of the Museum.

* * * * *

○