

ISOLATE RUSSIAN GOVERNMENT OFFICIALS ACT OF 2022

MAY 10, 2022.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Ms. WATERS, from the Committee on Financial Services,
submitted the following

R E P O R T

[To accompany H.R. 6891]

The Committee on Financial Services, to whom was referred the bill (H.R. 6891) to exclude government officials of the Russian Federation from certain international meetings, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

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The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the “Isolate Russian Government Officials Act of 2022”.

SEC. 2. EXCLUSION OF GOVERNMENT OFFICIALS OF THE RUSSIAN FEDERATION.

(a) **POLICY OF THE UNITED STATES.**—It is the policy of the United States to seek to exclude government officials of the Russian Federation, to the maximum extent

practicable, from participation in meetings, proceedings, and other activities of the following organizations:

- (1) Group of 20.
- (2) Bank for International Settlements.
- (3) Basel Committee for Banking Standards.
- (4) Financial Stability Board.
- (5) International Association of Insurance Supervisors.
- (6) International Organization of Securities Commissions.

(b) IMPLEMENTATION.—The Secretary of the Treasury, the Board of Governors of the Federal Reserve System, and the Securities and Exchange Commission, as the case may be, shall take all necessary steps to advance the policy set forth in subsection (a).

(c) TERMINATION.—This section shall have no force or effect on the earlier of—

- (1) the date that is 5 years after the date of enactment of this Act; or
- (2) 30 days after the date that the President reports to Congress that the government of the Russian Federation has ceased its destabilizing activities with respect to the sovereignty and territorial integrity of Ukraine.

(d) WAIVER.—The President may waive the application of this section if the President reports to the Congress that the waiver is in the national interest of the United States and includes an explanation of the reasons therefor.

PURPOSE AND SUMMARY

On March 2, 2022, Representative Wagner introduced H.R. 6891, the “Isolate Russian Government Officials Act of 2022,” which, as amended and passed by the Committee, would make it the policy of the United States to seek to exclude government officials of the Russian Federation, to the maximum extent practicable, from participating in meetings, proceedings, and other activities of the Group of 20 (G-20), Bank for International Settlements (BIS), Basel Committee for Banking Standards (BCBS), Financial Stability Board (FSB), International Association of Insurance Supervisors (IAIS), and International Organization of Securities Commissions (IOSCO). This bill sunsets on the earlier of 5 years after enactment, or 30 days after the President certifies Russia has ceased its destabilizing activities with respect to the sovereignty and territorial integrity of Ukraine. Additionally, the President may waive the law’s application if the President reports to Congress that doing so is in the national interest of the United States.

BACKGROUND AND NEED FOR LEGISLATION

Russia is a member of a variety of international financial forums and coordinating bodies, including the Group of 20 (G-20), Bank for International Settlements (BIS), Basel Committee for Banking Standards (BCBS), Financial Stability Board (FSB), International Association of Insurance Supervisors (IAIS), and International Organization of Securities Commissions (IOSCO). These organizations, among other things, help to coordinate and formulate consistent standards, guidelines, and best practices in various aspects of financial regulation, as well as help identify and make recommendations to mitigate various threats to global financial stability. Russia’s rejection of international norms, laws, and conventions in its ongoing attack on Ukraine and its human rights abuses against civilians puts Russia beyond the pale of international standard-setting bodies and forums of global economic cooperation.

The last time Russia invaded Ukraine, in 2014, the G8 group of countries expelled Russia and became the Group of Seven (G7). On March 2, 2022, the U.N. General Assembly voted overwhelmingly to demand Russia “immediately, completely and unconditionally withdraw” from Ukraine. Some organizations have begun to sus-

pend or otherwise restrict Russia’s participation in certain international bodies. For example, the Bank for International Settlements has suspended Russia’s central bank from using banking services that it provides to a wide range of central banks around the world. On April 7, 2022, the U.N. voted to suspend Russia from the Human Rights Council. President Biden has said that Russia should be removed from the G–20, and Treasury Secretary Janet Yellen walked out, along with officials from other countries, of a G–20 meeting in April 2022 once a Russian official began speaking. This bill would further support the Biden Administration’s position by making it the policy of the U.S. to seek to expel Russia from these key international coordinating bodies.

SECTION-BY-SECTION ANALYSIS

Section 1. Short title

- This section establishes the short title of the bill as the “Isolate Russian Government Officials Act of 2022.”

Section 2.

- This section would make it the policy of the United States to seek to exclude government officials of the Russian Federation, to the maximum extent practicable, from participating in meetings, proceedings, and other activities of the Group of 20 (G–20), Bank for International Settlements (BIS), Basel Committee for Banking Standards (BCBS), Financial Stability Board (FSB), International Association of Insurance Supervisors (IAIS), and International Organization of Securities Commissions (IOSCO).
 - For the international organizations that they serve on, the Secretary of the Treasury, the Board of Governors of the Federal Reserve System, and the Securities and Exchange Commission (SEC) are required to take all necessary steps, to the maximum extent practicable, to exclude government officials from the Russian Federation.
 - This bill sunsets on the earlier of 5 years after enactment or 30 days after the President certifies that Russia has ceased its destabilizing activities with respect to the sovereignty and territorial integrity of Ukraine. Additionally, the President may waive the law’s application if doing so is in the national interest of the U.S.

HEARINGS

For the purposes of section 3(c)(6) of House rule XIII, the Committee on Financial Services’ Full Committee held a hearing on April 6, 2022 to consider H.R. 6891 entitled, “The Annual Testimony of the Secretary of the Treasury on the State of the International Financial System.”

COMMITTEE CONSIDERATION

The Committee on Financial Services met in open session on March 17, 2022, and ordered H.R. 6891 to be reported favorably to the House with an amendment in the nature of a substitute by a voice vote, a quorum being present.

COMMITTEE VOTES AND ROLL CALL VOTES

In compliance with clause 3(b) of rule XIII of the Rules of the House of Representatives, the Committee advises that the following roll call votes occurred during the Committee's consideration of H.R. 6891: An amendment in the nature of a substitute, no. 1, offered by Mrs. Wagner was AGREED TO by voice vote.

Present	Representatives	Ayes	Nays	Present	Not Recorded	Committee on Financial Services			
		0	0	0	0	Full Committee - 117th Congress (1st Session)			
Passed on Voice Vote						Date:	3/17/2022		
	Ms. Waters, <i>Chairwoman</i>					Measure:	H.R. 6991		
	Mrs. Maloney					Amendment No.:	1		
	Ms. Velázquez					Offered by:	Wagner		
	Mr. Sherman								
	Mr. Meeks								
	Mr. Scott					Agreed To:	0	0	0
	Mr. Green					Missed Vote:	3		
	Mr. Cleaver					Recorded Vote:			
	Mr. Perlmutter								
	Mr. Himes								
	Mr. Foster								
	Mrs. Beatty								
	Mr. Vargas								
	Mr. Gotthelmer								
	Mr. Gonzalez (TX)								
	Mr. Lawson								
	Mr. San Nicolas								
	Ms. Axne								
	Mr. Casten								
	Ms. Pressley								
	Mr. Torres								
	Mr. Lynch								
	Ms. Adams								
	Ms. Thalb								
	Ms. Dean								
	Ms. Ocasio-Cortez								
	Mr. Garcia (IL)								
	Ms. Garcia (TX)								
	Ms. Williams								
	Mr. Auchincloss								
	Democratic Totals	0	0	0	0	0	30	30	
	Mr. McHenry, <i>Ranking Member</i>								
	Mrs. Wagner								
	Mr. Lucas								
	Mr. Sessions								
	Mr. Posey								
	Mr. Luetkemeyer								
	Mr. Huelskamp								
	Mr. Barr								
	Mr. Williams								
	Mr. Hill								
	Mr. Emmer								
	Mr. Zeldin								
	Mr. Loudermilk								
	Mr. Mooney								
	Mr. Davidson								
	Mr. Budd								
	Mr. Kustoff								
	Mr. Hollingsworth								
	Mr. Gonzalez (OH)								
	Mr. Rose								
	Mr. Steil								
	Mr. Gooden								
	Mr. Timmons								
	Mr. Taylor								
	Republican Totals	0	0	0	0	0	23	23	
	Committee Totals	0	0	0	0	0	53	53	

STATEMENT OF OVERSIGHT FINDINGS AND RECOMMENDATIONS OF THE
COMMITTEE

In compliance with clause 3(c)(1) of rule XIII and clause 2(b)(1) of rule X of the Rules of the House of Representatives, the Committee's oversight findings and recommendations are reflected in the descriptive portions of this report.

STATEMENT OF PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause (3)(c) of rule XIII of the Rules of the House of Representatives, the goals of H.R. 6891 are to make it the policy of the United States to seek to exclude government officials of the Russian Federation, to the maximum extent practicable, from participating in meetings, proceedings, and other activities of the Group of 20 (G-20), Bank for International Settlements (BIS), Basel Committee for Banking Standards (BCBS), Financial Stability Board (FSB), International Association of Insurance Supervisors (IAIS), and International Organization of Securities Commissions (IOSCO), in response to Russia's unprovoked and unjustified invasion of Ukraine.

NEW BUDGET AUTHORITY AND CBO COST ESTIMATE

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the *Congressional Budget Act of 1974*, and pursuant to clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 402 of the Congressional Budget Act of 1974, the Committee has requested an estimate from the Director of the Congressional Budget Office. CBO was unable to provide an estimate in a timely manner.

COMMITTEE COST ESTIMATE

Clause 3(d)(1) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison of the costs that would be incurred in carrying out H.R. 6891. After careful review, including discussions with the Congressional Budget Office, the Committee estimates that H.R. 6891 would have an insignificant impact on spending.

UNFUNDED MANDATE STATEMENT

Pursuant to Section 423 of the *Congressional Budget and Impoundment Control Act* (as amended by Section 101(a)(2) of the *Unfunded Mandates Reform Act*, Pub. L. 104-4), the Committee adopts as its own the estimate of federal mandates regarding H.R. 6891 as amended, prepared by the Director of the Congressional Budget Office.

ADVISORY COMMITTEE

No advisory committees within the meaning of section 5(b) of the Federal Advisory Committee Act were created by this legislation.

APPLICATION OF LAW TO THE LEGISLATIVE BRANCH

Pursuant to section 102(b)(3) of the *Congressional Accountability Act*, Pub. L. No. 104-1, H.R. 6891, as amended, does not apply to

terms and conditions of employment or to access to public services or accommodations within the legislative branch.

EARMARK STATEMENT

In accordance with clause 9 of rule XXI of the Rules of the House of Representatives, H.R. 6891 does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as described in clauses 9(e), 9(f), and 9(g) of rule XXI.

DUPLICATION OF FEDERAL PROGRAMS

Pursuant to clause 3(c)(5) of rule XIII of the Rules of the House of Representatives, the Committee states that no provision of H.R. 6891 establishes or reauthorizes a program of the Federal Government known to be duplicative of another federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

