

TO PROVIDE ADDITIONAL FUNDING FOR SCHOLARSHIPS
FOR STUDENTS AT 1890 INSTITUTIONS

NOVEMBER 3, 2021.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. DAVID SCOTT of Georgia, from the Committee on Agriculture,
submitted the following

R E P O R T

[To accompany H.R. 4252]

The Committee on Agriculture, to whom was referred the bill (H.R. 4252) to provide additional funding for scholarships for students at 1890 institutions, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. ADDITIONAL FUNDING FOR SCHOLARSHIPS FOR STUDENTS AT 1890 INSTITUTIONS.

(a) RESCISSION.—Of the unobligated balances from amounts made available by section 1006 of the American Rescue Plan Act (Public Law 117-2), the remaining unobligated balance, or \$100,000,000, whichever is less, is hereby rescinded.

(b) FUNDING.—In addition to amounts otherwise provided for carrying out section 1446 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3222a), there is appropriated to the Secretary of Agriculture, out of amounts in the Treasury not otherwise appropriated, an amount of additional new budget authority equivalent to the amount rescinded under subsection (a), to remain available until expended, to carry out such section 1446.

(c) ADMINISTRATIVE FUNDS.—Of the funds made available under section 1446(b)(4) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3222a(b)(4)) for a fiscal year, not more than 4 percent may be used for expenses related to administering the program under such section 1446.

(d) EXTENSION.—Section 1446(b) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3222a(b)) is amended—

(1) in paragraph (2), by striking “each of fiscal years 2020 through 2023” and inserting “fiscal year 2020 and each fiscal year thereafter”; and

(2) by adding at the end the following:

“(4) FISCAL YEAR 2024 AND EACH FISCAL YEAR THEREAFTER UNTIL OBLIGATED.—Of the amounts made available under section 1(b) of the Act entitled ‘An Act to provide additional funding for scholarships for students at 1890 institutions’, the Secretary shall make available to carry out this section not less than

\$10,000,000 for fiscal year 2024 and each fiscal year thereafter, until all funding made available under such section 1(b) has been obligated.”.

BRIEF EXPLANATION

This legislation, as reported out of Committee, would provide the 1890 Scholarship Program with an additional 10 years of mandatory funding, through Fiscal Year 2033. The bill would also extend the authorization of appropriations for the program to continue permanently.

PURPOSE AND NEED FOR LEGISLATION

Students educated at 1890 institutions are important to advancing the leadership and competitiveness of the American food and agriculture industry. The brightest minds from all cultures and areas are needed to increase the talent pipeline for the agricultural innovation workforce. Investments that build more talented young minds for the food and agricultural sectors will be increasingly important as the agriculture industry takes on major challenges that lie ahead. In order to bridge the gap in underserved communities diversify American agriculture, and increase the talent pipeline in agricultural innovation the Committee must ensure its investments are reaching the students that can help achieve these goals.

The 1890 Scholarship Program, administered by U.S. Department of Agriculture’s National Institute of Food and Agriculture (NIFA), is intended to provide scholarships to support recruiting, engaging, retaining, mentoring, and training of undergraduate students in food and agricultural sciences and related fields at 1890 Land-Grant institutions. These institutions are Historically Black Colleges and Universities, originally established to support the education of Black students and serve as members of the U.S. Land-Grant university system. Scholarships through this program encourage outstanding students at 1890 institutions to pursue and complete baccalaureate degrees in the food and agricultural sciences and related fields that would lead to a highly-skilled food and agricultural systems workforce.

Hearings during the 117th and 116th Congresses included testimony from presidents of 1890s institutions attesting to the benefits they have already seen from this program and the important role they hope it can continue to play. This includes seeing increased enrollment, improved retention, and decreasing the loan burden students face upon graduation. The program was described as having a uniqueness and value that made it something they would hope to see as a permanent part of the Farm Bill with robust funding.

H.R. 4252 permanently extends the 1890 Scholarship Program authorized in Section 1446 of the National Agricultural Research, Extension, and Teaching Policy Act of 1997, as amended by the Agricultural Improvement Act of 2018, by permanently authorizing appropriations for the program. H.R. 4252 also provides 10 additional years of mandatory funding for the program.

H.R. 4252, TO PROVIDE ADDITIONAL FUNDING FOR SCHOLARSHIPS
FOR STUDENTS AT 1890 INSTITUTIONS

SECTION-BY-SECTION

Section 1. Additional funding for scholarships for students at 1890 institutions

Subsection (a) rescinds \$100 million or the remaining unobligated balance, whichever is less, from the unobligated balances in section 1006 of the American Rescue Plan Act.

Subsection (b) appropriates to the Secretary of Agriculture an amount equal to the amount rescinded under subsection (a) to carry out scholarships for students at 1890s authorized under section 1446 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977.

Subsection (c) allows for not more than 4 percent of the funds made available under section 1446(b)(4) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 to be used for expenses related to administering scholarships for students at 1890 institutions.

Subsection (d) extends the authorization of appropriations for scholarships for students at 1890 institutions to continue permanently. This subsection also provides that the Secretary of Agriculture make available not less than \$10 million for Fiscal Year 2023 and each fiscal year thereafter, until the funding made available under subsection (b) of this Act has been obligated.

COMMITTEE CONSIDERATION

I. HEARING

The Committee on Agriculture has held one hearing in the 117th Congress to gather input from presidents of 1890s institutions about the current state of the 1890s, implementation of the 2018 Farm Bill provisions impacting the 1890s, their agricultural research and extension needs, and opportunities for further investments to support their mission and impact.

On June 16, 2021, the Full Committee held a hearing titled “1890 Land-Grant Institutions: Investing for Agricultural Resilience, Equity, and Global Impact” where the following witnesses testified on some matters that were subsequently addressed in H.R. 4252:

- Dr. Makola Abdullah, President, Virginia State University and Chair, Association of Public and Land-grant Universities’ Council of 1890 Universities, Petersburg, VA
- Dr. Paul Jones, President, Fort Valley State University, Fort Valley, GA
- Dr. Heidi M. Anderson, President, University of Maryland Eastern Shore, Princess Anne, MD
- Dr. Tony Allen, President, Delaware State University, Dover, DE
- Dr. Orlando F. McMeans, Chancellor-Dean, Southern University Agricultural Research & Extension Center, Baton Rouge, LA

This hearing examined the current state of the 1890 Land-Grant Institutions, implementation of the 2018 Farm Bill provisions impacting them, their agricultural research and extension needs, and opportunities for further investments to support their mission and impact. Related to the 1890 Scholarship Program, Members of the Committee heard testimony about how this program has helped students since its creation a few years ago and the promise many believe it holds for the future.

II. FULL COMMITTEE

On October 21, 2021, the Committee on Agriculture met pursuant to notice, with a quorum present, to consider H.R. 4252, To provide additional funding for scholarships for students at 1890 institutions. Chairman Scott made an opening statement as did Ranking Member Thompson. Chairman Scott requested other Members submit their opening statements for the record. Without objection, H.R. 4252 was placed before the Committee for consideration, a first reading of the bill was waived, and it was opened for amendment at any point.

Chairman Scott offered an amendment in the nature of a substitute, and without objection, the reading of the amendment was waived, and the substitute was considered as original text for the purposes of further amendment. Discussion occurred and without objection, the Committee considered the whole amendment in the nature of a substitute. There being no further amendments, a voice vote was conducted. Mr. McGovern asked for a recorded vote. By a roll call vote of 45 yeas and 3 nays, H.R. 4252, as amended, was ordered reported. See Roll Call No. 1.

At the conclusion of the meeting, Chairman Scott advised Members that pursuant to the Rules of the House of Representatives, Members had until October 28, 2021 to file any supplemental, additional, dissenting, or minority views with the Committee. Without objection, staff was given permission to make any necessary technical, clarifying, or conforming changes to reflect the intent of the Committee. Chairman Scott thanked all the Members and adjourned the meeting.

COMMITTEE VOTES

In compliance with clause 3(b) of rule XIII of the House of Representatives, the Committee sets forth the record of the following roll call votes taken with respect to H.R. 4252.

ROLL CALL NO. 1

Summary: Scott Motion to report the bill, H.R. 4252, as amended, favorably to the House with the recommendation that it do pass.

Offered By: Representative David Scott of Georgia

Results: Passed by a recorded vote of 45 yeas and 3 nays.

YEAS

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| 1. Mr. David Scott | 24. Ms. Schrier |
| 2. Mr. Costa | 25. Mr. Panetta |
| 3. Mr. McGovern | 26. Mr. Bishop |
| 4. Mr. Vela | 27. Mr. Thompson |
| 5. Ms. Adams | 28. Mr. Austin Scott |
| 6. Ms. Spanberger | 29. Mr. Crawford |
| 7. Mrs. Hayes | 30. Mr. DesJarlais |
| 8. Mr. Delgado | 31. Mr. LaMalfa |
| 9. Mr. Rush | 32. Mr. Davis |
| 10. Ms. Pingree | 33. Mr. Allen |
| 11. Mr. Sablan | 34. Mr. Rouzer |
| 12. Ms. Kuster | 35. Mr. Kelly |
| 13. Ms. Bustos | 36. Mr. Johnson |
| 14. Mr. Maloney | 37. Mr. Baird |
| 15. Ms. Plaskett | 38. Mr. Hagedorn |
| 16. Mr. O'Halleran | 39. Mr. Jacobs |
| 17. Mr. Carbajal | 40. Mr. Balderson |
| 18. Mr. Khanna | 41. Mr. Mann |
| 19. Mr. Lawson | 42. Mr. Feenstra |
| 20. Mr. Correa | 43. Mr. Moore |
| 21. Ms. Craig | 44. Mrs. Cammack |
| 22. Mr. Harder | 45. Ms. Letlow |
| 23. Mrs. Axne | |

NAYS

- | | |
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| 1. Mr. Cloud | 3. Mrs. Fischbach |
| 2. Mrs. Miller | |

COMMITTEE OVERSIGHT FINDINGS

Pursuant to clause 3(d)(2) of rule XIII of the Rules of the House of Representatives, the Committee report incorporates the cost estimates prepared by the Director of the Congressional Budget Office pursuant to sections 402 and 423 of the Congressional Budget Act of 1974.

COST OF LEGISLATION AND THE CONGRESSIONAL BUDGET ACT

With respect to the requirements of clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974 and with respect to requirements of clause (3)(c)(3) of rule XIII of the Rules of the House of Representatives and section 402 of the Congressional Budget Act of 1974, the Committee has requested but not received a cost estimate for this bill from the Director of Congressional Budget Office. The Committee adopts as its own cost estimate the forthcoming cost estimate of the Director of the Congressional Budget Office, should such cost estimate be made available before House passage of the bill.

The Committee has requested but not received from the Director of the Congressional Budget Office a statement as to whether this bill contains any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures. Congressional Budget Office staff has informed the Com-

mittee on a preliminary, informal, nonbinding basis that there does not appear to be any net direct spending associated with the bill.

CONSTITUTIONAL AUTHORITY STATEMENT

The Committee finds the Constitutional authority for this legislation in Article I, section 8, clause 18, that grants Congress the power to make all laws necessary and proper for carrying out the powers vested by Congress in the consideration of the United States or in any department or officer thereof. The Committee further finds the Constitutional authority for the legislation in Article I, section 8, clause 1, that grants Congress the authority to provide for the general welfare of the United States.

PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the House of Representatives, the performance goals and objectives of this measure are to provide additional funding for scholarships for students at 1890 institutions to support a diversity of students studying food and agricultural sciences, and the related disciplines.

ADVISORY COMMITTEE STATEMENT

No advisory committee within the meaning of section 5(b) of the Federal Advisory Committee Act was created by this legislation.

APPLICABILITY TO THE LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act (Public Law 104–1).

FEDERAL MANDATES STATEMENT

An estimate of Federal mandates prepared by the Director of the Congressional Budget Office pursuant to section 423 of the Unfunded Mandates Reform Act was not made available to the Committee in time for the filing of this report. The Chair of the Committee shall cause such estimate to be printed in the Congressional Record upon its receipt by the Committee.

EARMARK STATEMENT

This measure does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of rule XXI of the House of Representatives.

DUPLICATION OF FEDERAL PROGRAMS

This measure does not establish or reauthorize a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program in the most recent Catalog of Federal Domestic Assistance.

DISCLOSURE OF DIRECTED RULE MAKINGS

The Committee does not believe that the legislation directs an Executive Branch official to conduct any specific rule making proceedings within the meaning of 5 U.S.C. 551.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, and existing law in which no change is proposed is shown in roman):

**NATIONAL AGRICULTURAL RESEARCH, EXTENSION,
AND TEACHING POLICY ACT OF 1977**

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**TITLE XIV—NATIONAL AGRICULTURAL RESEARCH,
EXTENSION, AND TEACHING POLICY ACT OF 1977**

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Subtitle G—1890 Land-Grant College Funding

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SEC. 1446. SCHOLARSHIPS FOR STUDENTS AT 1890 INSTITUTIONS.

(a) IN GENERAL.—

(1) SCHOLARSHIP GRANT PROGRAM ESTABLISHED.—The Secretary shall make grants to each college or university eligible to receive funds under the Act of August 30, 1890 (commonly known as the Second Morrill Act; 7 U.S.C. 322 et seq.), including Tuskegee University, for purposes of awarding scholarships to individuals who—

(A) have been accepted for admission at such college or university;

(B) will be enrolled at such college or university not later than one year after the date of such acceptance; and

(C) intend to pursue a career in the food and agricultural sciences, including a career in—

(i) agribusiness;

(ii) energy and renewable fuels; or

(iii) financial management.

(2) CONDITION.—The Secretary may only award a grant under this subsection to a college or university described in paragraph (1) if the Secretary determines that such college or university has established a competitive scholarship awards process for the award of scholarships to individuals described in such paragraph.

(3) ANNUAL LIMITATION.—Of the funds made available under subsection (b)(1), the Secretary may use not more than \$10,000,000 to award grants under this subsection for the academic year beginning on July 1, 2020, and each of the three succeeding academic years.

(4) AMOUNT OF GRANT.—Each grant made under this section shall be in an amount of not less than \$500,000.

(b) FUNDING.—

(1) MANDATORY FUNDING.—Of the funds of the Commodity Credit Corporation, the Secretary shall make available to carry out this section \$40,000,000 not later than October 1, 2019, to remain available until expended.

(2) DISCRETIONARY FUNDING.—In addition to amounts made available under paragraph (1), there is authorized to be appropriated to carry out this section \$10,000,000 for [each of fiscal years 2020 through 2023] *fiscal year 2020 and each fiscal year thereafter.*

(3) ADMINISTRATIVE EXPENSES.—Of the funds made available under paragraphs (1) and (2) to carry out this section for a fiscal year, not more than 4 percent may be used for expenses related to administering the program under this section.

(4) *FISCAL YEAR 2024 AND EACH FISCAL YEAR THEREAFTER UNTIL OBLIGATED.*—*Of the amounts made available under section 1(b) of the Act entitled “An Act to provide additional funding for scholarships for students at 1890 institutions”, the Secretary shall make available to carry out this section not less than \$10,000,000 for fiscal year 2024 and each fiscal year thereafter, until all funding made available under such section 1(b) has been obligated.*

(c) REPORT.—Beginning on the date that is two years after the date on which the first grant is awarded under subsection (a), and every two years thereafter, the Secretary shall submit to the Committee on Agriculture of the House of Representatives and the Committee on Agriculture, Nutrition, and Forestry of the Senate a report detailing—

- (1) the amount of funds provided to each eligible college or university under this section;
- (2) the number of scholarships awarded under each grant each fiscal year; and
- (3) the amount of each such scholarship.

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