

# STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2020

May 20, 2019.—Committed to the Committee of the Whole House on the State of  
the Union and ordered to be printed

Mrs. LOWEY of New York, from the Committee on Appropriations,  
submitted the following

## R E P O R T

together with

## MINORITY VIEWS

[To accompany H.R. 2839]

The Committee on Appropriations submits the following report in  
explanation of the accompanying bill making appropriations for the  
Department of State, foreign operations, and related programs, for  
the fiscal year ending September 30, 2020, and for other purposes.

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### Overview

The Committee believes that our national security is strongest when development, diplomacy, and defense are all well-funded and equally prioritized. The Committee contends that military power alone cannot solve all the problems confronting the world today and therefore, prioritizes diplomatic and development efforts critical to maintaining United States global leadership. The components of this Act are essential for addressing the challenges facing America's national security. Disease, displacement, conflict, disasters, terrorism, and economic strife around the world threaten the security, safety, and well-being of Americans at home and abroad. The Committee recommendation prioritizes strategic investments in diplomacy and development and firmly believes that by providing the Department of State, United States Agency for International Development (USAID), and other international agencies under the jurisdiction of this Subcommittee the resources they need, this Act will reduce global poverty, strengthen democratic political systems, and create greater political and economic stability in the world.

SUMMARY TABLE—AMOUNTS IN NEW BUDGET AUTHORITY

Title	FY 2019 Enacted	FY 2020 Budget Request	FY 2020 Committee Recommendation	Committee Recommendation Compared with Budget Request
Title I—Department of State and Related Agencies .....	11,932,001,000	13,709,868,000	17,183,586,000	+3,473,718,000
Title II—United States Agency for International Development .....	1,516,408,000	1,545,000,000	1,690,556,000	+145,556,000
Title III—Bilateral Economic Assistance	22,668,419,000	19,257,085,000	24,018,256,000	+4,761,171,000

SUMMARY TABLE—AMOUNTS IN NEW BUDGET AUTHORITY—Continued

Title	FY 2019 Enacted	FY 2020 Budget Request	FY 2020 Committee Recommendation	Committee Recommendation Compared with Budget Request
Title IV—International Security Assistance .....	8,598,495,000	7,414,835,000	11,187,622,000	+3,772,787,000
Title V—Multilateral Assistance .....	1,856,697,000	1,522,205,000	2,338,280,000	+816,075,000
Title VI—Export and Investment Assistance .....	– 335,600,000	– 725,395,000	– 37,300,000	+688,095,000
Title VII—General Provisions .....	– 18,420,000	0	0	0
Title VIII—Overseas Contingency Operations (OCO) .....	8,000,000,000	0	n/a	.....
Total .....	54,218,000,000	42,723,598,000	56,381,000,000	+13,657,402,000

The Committee recommendation for fiscal year 2020 for the activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs totals \$56,381,000,000 in new discretionary budget authority, which is \$2,163,000,000 above the fiscal year 2019 enacted level and \$13,657,402,000 above the fiscal year 2020 request. Recognizing a continuing need in fiscal year 2020, the Committee provides \$8,000,000,000 designated as Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 (BBEDCA) which is the same as the fiscal year 2019 enacted level. Such funds are contained under the headings, in titles I through IV, of this Act. The Committee directs that OCO/GWOT funds be used to complement base requirements and not be limited to regional restrictions or to specific operations in countries in conflict, or areas of instability and violence. The Committee intends that OCO/GWOT resources be used for, but not limited to, activities that maximize efforts with respect to security, stabilization, and peacekeeping programs; humanitarian activities; and counter narcotics, counterterrorism and counterinsurgency efforts.

Only a strong and capable Department of State and USAID, with well-staffed embassies and missions, will effectively represent the interests of the United States. To rebuild the diplomatic and development capacity of our civilian agencies, the recommendation provides sufficient resources to restore the Department of State and USAID's Foreign Service Officer corps and Civil Service workforce to levels achieved prior to the Administration's hiring freeze, as well as the requisite training, support, and security costs associated with these positions. The diplomatic engagement and foreign assistance accounts funded in this bill support vital development programs that save lives and address the root causes of suffering, poor health, forced migration, and conflict.

The Committee recognizes that international multilateral programs are central to achieving United States strategic objectives overseas. Multilateral development saves lives, alleviates suffering, maintains our global leadership, and helps open global market opportunities. The Committee believes that investing in these areas builds resilience and promotes stability that is essential to advancing American interests. Additionally, the Committee recommendation provides permissive authority for the Administration to use funds in this and prior Acts to uphold the goals of the Paris Agreement. The recommendation also strengthens conservation and envi-

ronment programs, and it continues funding for adaption and renewable energy programs at prior year levels.

#### SECURITY PROGRAMS

The Committee continues its focus on supporting programs that are critical to the national security interests of the United States, as well as to the security of our allies and partners. The Act reflects a commitment to support embassy security and international security assistance.

##### *Embassy Security*

The Committee continues to prioritize the security of diplomatic and development staff and the facilities where they work by providing \$6,071,348,000, which is \$658,894,000 above the President's request, for Embassy Security, Construction, and Maintenance and Worldwide Security Protection.

##### *Supporting Key Allies*

The Committee notes with concern increasing attacks on democratic principles throughout the world, as evidenced by near daily reports of repression of the press, disregard of the rule of law, and a weakening of respect for human and civil rights. The Committee is concerned about historic numbers of refugees and internally displaced persons; the chaotic situation in Venezuela; the continuing reign of terror of Bashar al-Assad in Syria; as well as conditions that exacerbate and contribute to hunger and poverty which can lead to conflict and migration; and the spread of infectious and neglected tropical diseases, some of which are becoming drug resistant. The Committee strives to foster greater stability and security overseas through "Smart Power."

The Committee believes that the President's proposed cuts to diplomacy and development by more than 21% are ill advised at best, and dangerous at worst. If enacted, such cuts would create risks to our national security, undermine United States leadership and stymie worldwide efforts to counter violent extremism and terrorism, making it harder to maintain American leadership in the world. Coupled with the Administration's repeated attempts to end cooperation with multilateral organizations, these actions bolster the perception that the United States is not a reliable partner, threatens United States economic and national security, and weakens our global influence. Investments in diplomacy and development continue to yield great dividends over time.

The Committee remains committed to the security of our allies. Such commitment to security is demonstrated by the unwavering support for Israel, reflected by full funding for the United States-Israel Memorandum of Understanding (MOU). The Committee recommendation also includes continued support for other critical allies, such as Jordan, and makes additional assistance available to help Jordan address needs that have arisen because of unrest in neighboring countries. The Committee continues to support our Ukrainian, Georgian, and Baltic allies in opposition to renewed Russian aggression.

Additionally, to address the immediate security needs in this hemisphere, the Committee recommendation rejects the reductions proposed in the request and provides additional assistance for key

countries in Latin America. The Committee believes it is critical to continue robust support for counter narcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform activities in Mexico, Colombia, Central America, and the Caribbean to fight drug trafficking and violent crime before it reaches the borders of the United States. The security and stability of these neighbors directly affects the United States.

The Committee recommendation also restores humanitarian and development assistance to the Palestinians as part of a broader policy objective to keep the goal of a two-state solution viable by providing resources through international organizations to address human needs in the West Bank and Gaza.

Of similar importance, the Committee provides critical funds for basic needs to individuals to promote stable societies that mitigate the rise of extremist ideologies and individuals. Funds are provided for combating HIV/AIDS, other infectious diseases, education, and economic development programs for individuals in countries throughout the world—including women and children—who are especially vulnerable to the repressive actions of corrupt and failing governments. The Committee notes that lawless societies often serve as breeding grounds for extremist ideologies and individuals.

#### *Importance of Results*

The Committee recognizes that an effective foreign assistance program must set transparent goals and measure progress toward those goals in tangible ways. Sufficient resource levels are provided to measure and collect results. Data driven results should be the yardstick for measuring the success of United States assistance programs.

To this end, an effective foreign aid program must consider the host country context, especially government policies that affect sectors in which United States assistance operates. It must also consider the private sector, including foreign capital and trade flows, as well as assistance provided by other donors, both official and unofficial. The Committee encourages the Department of State and USAID to continue to improve upon the analytical work that assesses country conditions and sets tangible, realistic goals for foreign assistance programs and measures progress toward those goals.

The Committee acknowledges that resources are limited, and while there are signs of recovery in the economy, there is still a growing federal debt and budget deficit that is a weight on future generations. The Committee emphasizes that each Department or agency funded by this Act must ensure every dollar is well spent.

#### BILL ORGANIZATION

The Committee recommendation, as detailed in the bill and this report, deletes, modifies, or moves previously provided legislative provisions that are addressed elsewhere in permanent law, outdated, pending consideration by the appropriate authorizing committee, or are no longer necessary or applicable. The recommendation merges the eleven OCO accounts carried in prior years into the base accounts for an honest, and transparent accounting of the resources needed to fund United States foreign policy and national security interests. The recommendation also moves many reporting

requirements, except for Secretary of State certification conditions, from this Act to the Committee report. In addition, the recommendation moves the Economic Support Fund from title III Bilateral Economic Assistance to title IV Security Assistance, where it is requested by the President and where it resides in the underlying authorization. With this move the Committee recommendation redirects development, and most democracy and governance, funding that is long-term in nature to the Development Assistance or Democracy Fund accounts.

The Committee recommendation also consolidates the Middle East general provisions, deleting outdated or duplicative language while maintaining all conditions and requirements carried in prior years. The Committee recommendation proposes language to reverse the President's Mexico City Policy and modify the unnecessary restrictions on family planning and health funding but does not change any of the 14 provisions in existing law carried by prior Acts that prohibit United States assistance from being used to fund abortions abroad.

The Committee recommendation affirms support for multilateral organizations to expand and extend the influence of the United States and maximize resources, enhancing the value of the tax dollars appropriated.

#### OVERSIGHT, TRANSPARENCY, AND ACCOUNTABILITY

The Committee supports steps to reduce waste, inefficiency, and duplication in operations and programs funded by this Act. All United States Government agencies must ensure the proper management of taxpayer dollars, including strong internal controls, a focus on results, and customer service. This is particularly important for the Department of State, USAID, and other agencies charged with advancing the interests of the United States around the world. Inefficiency, ineffectiveness, and any waste, fraud, or abuse by agencies and programs funded in this bill is not acceptable.

The Committee continues its focus on reducing unnecessary expenditures and expects the departments and agencies funded by this Act to work with the Office of Management and Budget (OMB) to identify cost savings and efficiencies, where possible. The Committee directs agencies to provide information on the reduction of printing and reproduction costs in the congressional budget justification (CBJ) for fiscal year 2021 including cost savings achieved in fiscal year 2020 because of such efforts. In addition, the Committee understands that, as the largest advertiser in the United States, the federal government should work to ensure fair access to its advertising contracts for small disadvantaged businesses and businesses owned by minorities and women. The Committee directs each department and agency under the jurisdiction of this Act to include the following information in its fiscal year 2021 budget justification: expenditures for fiscal year 2019 and expected expenditures for fiscal year 2021, respectively, for (1) all contracts for advertising services; and (2) contracts for the advertising services of (a) socially and economically disadvantaged small business concerns (as defined in section 8(a)(4) of the Small Business Act (15 U.S.C. 637(a)(4)); and (b) women- and minority-owned businesses.

*Budget Justification Materials*

The Committee notes pursuant to 31 U.S.C. 1105, the President is required to submit a budget estimate to the Congress not later than the first Monday in February of each year. The Committee notes that this was not met following the submission of the fiscal year 2020 budget. Additionally, the Committee is concerned with the supporting information provided by the Department of State. While OMB presents the budget volumes in a timely manner to meet the statutory deadline, the supporting information is provided months later and often without meaningful and relevant budget information. The late submission of this supporting material undermines the ability of the Committees on Appropriations to conduct a thorough and detailed review of the President's budget request.

The Committee notes with great displeasure that the Secretary of State has not adequately complied with the requirements of section 7070(e)(1) of the fiscal year 2019 Act and section 653(a) of the Foreign Assistance Act of 1961 (FAA). The Committee notes that the Foreign Assistance Appendix for fiscal year 2019 was not received until March 14, 2018, 30 days after the release of the President's budget and that the Committee has yet to receive the Foreign Assistance Appendix, now more than 50 days after the March 11, 2019 release of the President's fiscal year 2020 budget. The delivery of the 653(a) report, mandated by the FAA to be provided 30 days after enactment of an appropriation is decidedly worse. In fiscal year 2018 the 653(a) report was due April 22, 2018. The Committee did not receive a full copy of the report until September 28, 2018, two days before the end of the fiscal year. The fiscal year 2019 653(a) report was due on March 17, 2019. This report is over 50 days past due, and as of the printing of this report, has yet to be provided to the Committees on Appropriations. This is unacceptable and lessens the efficacy of the resources provided for vital national security activities. Therefore, the Committee has taken the extraordinary step to include in the recommendation in section 7061(d)(1) and (e) a limitation on the Secretary of State's travel expenses until such report and budget documents are provided. The Committee is concerned that OMB and NSC are unnecessarily over-involved in the production and review of foreign assistance funding and policy decisions and needlessly hinders the execution of programming. The Committee is hopeful that this extraordinary action will encourage the Secretary of State to reclaim control over the budget and policy decisions regarding foreign assistance funding.

The Committee directs the departments and agencies funded by this Act to maintain a continued focus on results, including the refinement of agency priority goals and performance measures. All agencies funded by this Act shall include program results and performance management data in the fiscal year 2021 CBJ.

The Government Accountability Office (GAO) report 18-499 entitled, "Better Guidance for Strategy Development Could Help Agencies Align Their Efforts" notes that over 20 United States agencies provide foreign assistance, each with their own strategy. The report found that there is a lack of strategy coordination among the five agencies that implement the majority of foreign assistance. The Committee directs the Department of State to address the recommendations contained in the GAO report and lead an inter-agen-



cy effort to establish guidance related to inter-agency coordination, strategic integration, and the assessment of progress toward strategic goals.

#### *Impoundment of Resources*

The Committee is concerned by an overreach in the programming of foreign assistance by OMB and the National Security Council (NSC). The Committee notes GAO decision B-330330, on December 10, 2018, regarding the Impoundment Control Act of 1974 (ICA) and the withholding of funds, including GAO's conclusions that "the ICA does not permit the withholding of funds through their date of expiration" and that "under the Constitution, the President must take care to execute the appropriations that Congress has enacted." The Committee recommendation includes in section 7011(b) new language that would extend the period of availability to 90 days from the date on which the availability of such funds would expire if the President proposes a rescission within 60 days of the initial expiration of availability.

The Committee affirms its expectation that the Department of State, USAID, and the other international affairs agencies under the jurisdiction of this Act will prudently, and in a timely fashion, obligate the funds appropriated by the fiscal year 2020 Department of State, Foreign Operations, and Related Programs Appropriations Act, and prior Acts, during their periods of availability. The Committee directs OMB and NSC to enable, not obstruct, the use of such funds through the apportionment and notification process. The Committee directs that the Secretary of State and the USAID Administrator shall submit to the Committees on Appropriations a bi-monthly report on any funds that are at risk of expiring before initial obligation, including the reasons why they have not been obligated. These reports shall include copies of the apportionments, and any reappportionments, for the fiscal year for these funds.

#### *Obligation Management*

The Committee is gravely concerned with the timely obligation and prudent expenditure of resources provided in this Act. The Committee notes that accounts with a two-year period of availability do not begin planning for programs until the end of year one and often do not entail significant obligations or expenditures until late in the second year, immediately before expiration. As a result, large obligations are made late in the fiscal year into broad bilateral agreements or "strategic agreements" with no intent to expend or program such funding in an expeditious manner. This is not consistent with congressional intent. Therefore, the Committee recommendation includes a new limitation on the authorities contained in section 7011 of this Act, reducing the de-obligation/re-obligation period of availability from 4 years to 2 years. While the Committee recommendation has not changed the period of availability of accounts in this Act from prior years, the Committee directs the Department of State and USAID to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the feasibility and impact of limiting the period of availability on all foreign assistance accounts in this Act to one-year.

### *Change in Allocation of Foreign Assistance*

The tables in the report within the appropriations headings in titles III through V are subject to the terms and conditions of section 7019 of the Act and shall be used as the basis for the section 653(a) report that is due to Congress 30 days after enactment of the Act.

### *Reports*

The Committee emphasizes that all reports are required to be completed in the timeframe noted in each respective directive. Moreover, the Committee expects that the conditions associated with funding appropriated by this Act shall be accomplished in the manner as directed in the report.

*Customer service.*—The Committee urges the Department of State to improve customer service in accordance with Executive Order 13571, particularly regarding passport and visa services for both American citizens and foreign nationals respectively. The Committee directs the Department of State to submit a report on implementation plans to improve customer service no later than 45 days after enactment of this Act.

### REPROGRAMMING, NOTIFICATION, REPORTING, AND CONSULTATION REQUIREMENTS

The Committee recommendation grants limited reprogramming authorities to ensure that funds are devoted to the highest priorities, particularly due to changes in circumstances of countries facing unrest, terrorism, and violence. The Committee notes that reprogramming notifications must be submitted subject to the regular notification procedures of the Committees on Appropriations. For the purposes of this Act and this report, “regular notification procedures” means notification must be provided at least 15 days in advance of obligation of funds. The Committee cautions that, pursuant to section 7015(e) of this Act, advance notification requirements may only be waived if failure to do so would pose a substantial risk to human health or welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State and the USAID Administrator to use this authority judiciously. Additional notification requirements are added in fiscal year 2020 to ensure appropriate Congressional oversight of funds.

The Committee directs for that for purposes of this report and the Act, the term “prior consultation” means a pre-decisional engagement between a relevant Federal agency and the Committees on Appropriations during which the Committees are provided a meaningful opportunity to provide facts and opinions to inform: (1) the use of funds; (2) the development, content, or conduct of a program or activity; or (3) a decision to be taken. Additionally, for purposes of this report and the Act, the term “regular notification procedures of the Committees on Appropriations” means such Committees are notified not less than 15 days in advance of the obligation of funds. The Committee further directs the Secretary of State and USAID Administrator to submit notifications for the obligation of funds made available by this Act and prior Acts not later than 60 days prior to the expiration of such funds. Congressional notifications submitted by the Secretary of State and USAID Adminis-

trator for funds that are being reallocated prior to initial obligation, reprogrammed, or reobligated after deobligation, shall, to the maximum extent practicable, contain detailed information about the sources of the funds and why such funds are no longer intended to be used as previously justified.

## TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

### DEPARTMENT OF STATE

#### ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of more than 275 diplomatic and consular posts in 190 countries. The Committee recommends a total of \$12,475,837,000 for the activities of the Department of State in fiscal year 2020, of which \$3,105,109,000 is designated for OCO/GWOT. Of the total amount provided, \$12,316,937,000 is appropriated as discretionary funds by this Act and \$158,900,000 is appropriated as mandatory funds by the Foreign Service Act of 1980. The budget request does not seek funding for OCO/GWOT.

*Embassy security.*—The Committee recommendation provides \$6,071,348,000 for embassy security, which is the same as the fiscal year 2019 enacted level and \$658,894,000 above the fiscal year 2020 request. Funds are made available for the purchase of property and for construction, rehabilitation, and maintenance of United States diplomatic and consular missions and other posts overseas, the costs for the Department of State associated with the continued expansion of the Marine Security Guard Program, and the personnel and equipment required to protect United States Government employees and their families under Chief of Mission (COM) authority and property worldwide.

#### DIPLOMATIC PROGRAMS

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$9,173,923,000
Fiscal Year 2020 request .....	8,420,227,000
Committee recommendation <sup>2</sup> .....	9,245,766,000
Change from enacted level .....	+71,843,000
Change from request .....	+825,539,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$3,225,971,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$2,626,122,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$9,245,766,000 for Diplomatic Programs, including up to \$4,095,899,000 for Worldwide Security Protection (WSP). Of this amount, \$2,626,122,000 is designated for OCO/GWOT.

Funds made available under this heading are allocated in the following manner:

*Human resources.*—The Committee recommendation includes \$2,900,417,000 for human resources, of which \$509,782,000 is for WSP. Funds support American salaries at overseas and domestic United States diplomatic missions. The Committee recommendation includes sufficient funds above the enacted level to increase on-board permanent Foreign Service and Civil Service to not less than fiscal year 2016 levels.

*Overseas programs.*—The Committee recommendation includes \$1,955,868,000 for overseas programs. Funds for overseas programs support the operational programs of regional bureaus of the Department of State and the operations of United States embassies, consulates, and other diplomatic posts worldwide. The Committee directs the Department of State to create and put an emphasis on filling mid-level Foreign Service officer positions (grades FS-03, FS-02, and FS-01) at overseas posts.

*Diplomatic policy and support.*—The Committee recommendation includes \$780,057,000 for the operational programs and management offices of the functional bureaus of the Department of State. The Committee recommendation includes \$1,000,000 for the Office of the Special Coordinator for Tibetan Issues to carry out the responsibilities detailed in section 21(d) of the Foreign Relations Authorization Act, Fiscal Year 2003 (Public Law 107-228).

*Security programs.*—The Committee recommendation includes \$3,609,424,000 for security programs, of which \$3,586,117,000 is for WSP. Funds support the personnel, equipment, and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

#### *Consular and Border Security Program*

In addition to the funds appropriated under this heading, additional funds will become available through currently authorized fees and surcharges, as well as proposed extensions of expiring fees and surcharges, if authorized, for the Consular and Border Security Program. These funds will support the passport and visa program and maintain consular operations that protect United States citizens overseas, safeguard security interests of the United States, facilitate entry of legitimate travelers, and foster economic growth.

*H-2A Visa Processing.*—The Committee is concerned about reported inefficiencies in the H-2A visa application and review process and the undue burden placed on agriculture employers applying for visas for potential workers. The Committee understands that agriculture employers are required to provide information separately to the Department of State, the Department of Labor, and the Department of Homeland Security that is often redundant. The Committee directs the Secretary of State to review the H-2A visa application process and to submit a plan to the Committees on Appropriations, not later than 45 days after enactment of this Act, on ways to improve the efficiency of such process. The plan should include the feasibility of creating a single employer form that could be shared across each Department with jurisdiction over the H-2A visa program as well as information on the contract services currently used to process H-2A visas, and the scope of such contracts.

#### *Worldwide Security Protection*

The Committee recommendation includes \$4,095,899,000 for Worldwide Security Protection (WSP). Of this amount, \$2,626,122,000 is designated for OCO/GWOT.

The WSP program provides critical funding for the protection of life, property, and information of the Department of State and supports a worldwide guard force protecting more than 277 overseas diplomatic missions, residences, and domestic facilities. The resources provided will support more than 3,100 regional security of-

ficers and 40,000 guards to provide perimeter security and access control. Funds also support enhanced high threat protection, security technology, cyber and information security, secure diplomatic courier operations, and protective services for the Secretary of State, the United States Ambassador to the United Nations (UN), and foreign dignitaries visiting the United States.

Within the amount provided for WSP, the Committee recommendation includes not less than the amount requested for the Bureau of Medical Services. Included is funding for the Directorate of Operational Medicine which has responsibility for contingency medical preparedness, the Department's biocontainment evacuation response, the capability to support short-notice transnational deployment of security and crisis response teams, and to evacuate COM personnel from posts in crisis.

#### *Other Matters*

*Child abduction and access.*—The Committee notes that when making use of the waiver in section 204 of the Goldman Act (Public Law 113–150), the Secretary of State is required to provide a detailed justification for such waiver involving a country with a pattern of non-compliance. The Committee expects the Secretary of State to comply with this requirement. Further, the Committee directs the Secretary to include in such justification the reason, if any, for why actions 4 through 8 under section 204(d) are not being taken. Additionally, the Secretary shall include in the annual report required by section 101 of such Act a list of countries with pending cases that are more than 12 months old and shall also provide such report to the Committees on Appropriations. The Secretary should also consider taking further actions, as appropriate, such as those contained in section 201(b) of the Goldman Act, with a priority on cases that have been unresolved for more than a year.

*Combating Anti-Semitism.*—The Committee recommendation includes not less than \$500,000 for the Office to Monitor and Combat Anti-Semitism as authorized by the Global Anti-Semitism Review Act of 2004 (P.L. 108–332). The Committee recognizes the important work of the Special Envoy to Monitor and Combat Anti-Semitism given the rise of anti-Semitism and the increase in anti-Semitic incidents around the world. The Committee directs the Secretary of State to ensure the Office of the Special Envoy has sufficient resources and staff.

*Cybersecurity.*—The Committee directs the Secretary of State, in cooperation with other relevant federal agency heads, to increase cybersecurity cooperation activities with United States allies in order to better defend against, disrupt, and attribute cyberattacks and to deploy counter-measures to hold the responsible parties accountable.

*Global Engagement Center (GEC).*—The Committee recommendation includes funds consistent with the prior fiscal year for the GEC. The Committee is concerned about foreign propaganda, disinformation, the malicious use of social media, and other hybrid threats directed at the United States and our allies and partners, especially as carried out by China, Russia, and extremists groups. The GEC, as formally established by Public Law 114–328, is expected to use a wide range of technologies and techniques to counter these campaigns. The operating plan required by section

7061 of this Act should describe the GEC's coordination with other Department of State bureaus and the Department of Defense with respect to the use of all funds provided to the GEC in fiscal year 2020, and the GEC's use of detailees, personal service contracts, and direct hires, as well as their foreign language proficiency.

*Global Magnitsky Act.*—The Committee recommendation includes funds for additional personnel for enforcement of the Global Magnitsky Act.

*Holocaust issues.*—The Committee recognizes the important work of the Office of Holocaust Issues and directs the Secretary of State to ensure the Office has funding consistent with prior years to continue efforts to bring a measure of justice and assistance to Holocaust victims and their families and to assure that the Holocaust is remembered properly and accurately.

*International AIDS conference.*—The Committee encourages the Department of State to support the planning and execution of the 23rd International AIDS Conference to be held in California in 2020, including working with United States diplomatic missions to facilitate the consideration of visa applications for those seeking to attend.

*International conferences.*—The Committee directs that funds made available by this Act shall not be used to send or pay for more than 50 United States government employees stationed within the United States to attend any single international conference outside of the United States attended by representatives from the United States and foreign governments as well as international and nongovernmental organizations. The Committee expects that should it become necessary for more than 50 United States government employees to attend such a conference, the Secretary of State shall report to the Committees on Appropriations at least five days in advance and justify why such attendance is important to the national interest.

*International religious freedom.*—The Committee is pleased that the Department of State, through the Office of International Religious Freedom, is working to advance religious freedom programs and initiatives as a critical component of United States diplomatic efforts, pursuant to the International Religious Freedom Act (IRFA) of 1998. The Committee encourages the Secretary of State to consider elevating the position of the Ambassador-at-Large for Religious Freedom within the organizational structure of the Department of State.

The Committee recognizes that the steady growth of religious persecution and decline of religious freedom around the world highlight the need to have United States diplomats trained to understand and advocate for religious freedom, as required by IRFA. The Committee recommendation includes up to \$600,000 to continue the development of religious freedom training curriculum pursuant to Section 103 of the Frank R. Wolf International Religious Freedom Act (Public Law 114–281).

*Monitoring and combating trafficking in persons.*—The Committee recommendation includes \$16,000,000 for the Office to Monitor and Combat Trafficking in Persons, as authorized by the Trafficking Victims Protection Act of 2000, as amended. Funds are provided to ensure the Office can fulfill the statutory mandates, including to support the coordination of the President's Interagency

Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and management and oversight of assistance appropriated in this Act to combat trafficking in persons.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and website information in all United States embassies and consulates in areas where visa applications are processed. The Committee recommendation includes funding for the Global Human Trafficking Hotline.

*Public access to federally funded research.*—The Committee understands that Federal agencies with significant research portfolios have implemented policies to provide public access to federally funded research findings in accordance with guidance from the Office of Science and Technology Policy. The Committee encourages the Department of State and USAID to, where applicable, implement similar policies for providing public access to federally funded research results.

*Public diplomacy.*—The Committee continues to support public diplomacy personnel and programs and expects the Secretary of State to include projected funding for public diplomacy in the operating plan required by section 7061 of this Act.

*Procurement.*—The Secretary of State is directed to expand opportunities for small businesses or cooperatives to compete for Department of State contracts and grants, including small businesses owned and controlled by socially and economically disadvantaged individuals and faith-based organizations. The Committee expects the Department to comply with the requirements of the Javits-Wagner-O'Day Act. The Committee includes further language under “Reports” in this heading.

*Same-sex visas.*—The Committee remains concerned by the Department of State’s decision to halt issuance of visas to same-sex domestic partners of foreign diplomats and officials and employees of international organizations. The change in policy could subject U.S. diplomats with domestic partners to retaliation abroad. The Committee includes further language under “Reports” in this heading.

*Staff care and resilience.*—The Committee is concerned about the health impacts on State Department employees working in high-stress environments such as conflict and post-conflict zones. The Committee supports State Department efforts to provide staff care and resilience tools to its employees. The Committee includes further language under “Reports” in this heading.

*State Partnership Program.*—The Committee believes the National Guard State Partnership Program strengthens security and disaster response cooperation between the United States and nations participating in the partnership and builds professionalism and respect for civilian control of the military. The Committee expects the Department of State and the Department of Defense to continue to inform United States Embassy officials and foreign governments about the value of the State Partnership Program, including the objectives of the program, examples of successful en-

gements, and COM and Combatant Commander requests for the program.

*Transboundary watersheds.*—The Committee recommendation includes \$500,000 for the Bureau of Oceans and International Environmental and Scientific Affairs for leading an interagency working group, which has been tasked with identifying the gaps and limitations within the Memoranda of Understanding between British Columbia and Alaska, Washington, Idaho, and Montana, relating to British Columbia mining within United States-British Columbia transboundary watersheds.

*United States citizens' deaths overseas.*—Section 204(c) of Public Law 107–228, the Foreign Relations Authorization Act for Fiscal Year 2003, mandates that, to the maximum extent practicable, the Department of State collect and make available on the Department's Bureau of Consular Affairs website information with respect to each United States citizen who dies in a foreign country from a non-natural cause. To improve data collection, the Department shall include the age and gender of the deceased and, when available, specific details on the site and circumstances of the incident.

*Vacancies in ambassadorships and senior leadership positions.*—The Committee is concerned with continued high vacancy rates in senior leadership positions in the Department and ambassadorships overseas. Approximately thirty ambassador positions have no nominee and numerous Assistant Secretary and Undersecretary positions remained unfilled. The Committee includes further language under "Reports" in this heading.

*Western Hemisphere Affairs.*—The Committee supports steps taken by the Bureau of Western Hemisphere Affairs to promote stable democracies throughout the region through racial and ethnic equality initiatives, including coordinating and implementing the joint action plans developed with the governments of Colombia and Brazil. The Committee directs the Secretary of State to expand the programs of the Race, Ethnicity, and Social Inclusion Unit in the Bureau for Western Hemisphere Affairs to additional regions.

*Workforce diversity.*—The Committee recommendation includes increased funding to expand the Department of State's efforts to increase diversity in hiring, retention, and promotion within its workforce, including to continue and expand its recruitment programs, professional development activities, and outreach efforts. The Committee supports ongoing partnerships between the Department of State and community colleges, universities, and other institutions to improve the diversity and excellence of the United States Foreign Service (Foreign Service) by preparing both graduate and undergraduate students for positions in the Foreign Service, such as the Thomas R. Pickering Foreign Affairs Fellowship and Charles B. Rangel International Affairs programs. The Committee encourages the Secretary of State to explore new opportunities to partner with Hispanic-Serving Institutions, Historically Black Colleges and Universities, Asian American and Native American Pacific Islander-serving institutions, and Tribal Colleges and Universities to further the goal of increasing workforce diversity. The Committee includes further language under "Reports" in this heading.



### *Reports*

*Foreign Affairs Security Training Center (FASTC).*—The Committee directs the Secretary of State, not later than 45 days after completion of the FASTC project, to submit to the Committees on Appropriations a final report on the project. The report shall include the final cost, comparison to the initial estimates, the reasons for any increase in cost from such initial estimates, the timeline of the transition of each training course, and steps taken to mitigate the impact of any job losses at the previous training sites.

*Release of United States citizens detained in Iran.*—The Committee remains concerned about United States citizens and legal permanent residents missing and detained in Iran. The Committee urges the Secretary of State to prioritize these cases, to continue to press the Government of Iran for the immediate release of those detained, and to provide any information it possesses regarding any United States citizens that have disappeared within its borders. The Committee directs the Department of State to report, within 45 days after enactment of this Act, to the Committees on Appropriations on the channels being utilized to negotiate these hostage cases.

*Cyber capabilities and licensing.*—The Committee is concerned about the Directorate of Defense Trade Control's (DDTC) current licensing mechanisms for cyber capabilities. The Committee directs the DDTC to report to the appropriate congressional committees, not later than 90 days after enactment of this Act, on cybertools and capabilities licensing, including licensing screening and approval procedures as well as compliance and enforcement mechanisms. The report shall include any enforcement actions taken in the current calendar year.

*Countering global racism.*—The Committee is concerned by the rise in global ethnic and racial discrimination. The Committee directs the Secretary of State, in consultation with the USAID Administrator, to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on all Department of State and USAID programs and initiatives that address racial and ethnic discrimination, including grants and exchanges, and the associated funding levels of such programs.

*International border crossings with Canada.*—International border crossings are of mutual benefit to the United States and Canada, facilitating trade, commerce, and travel. The Committee directs the Secretary of State, not later than 90 days after enactment of this Act, to submit a report to the Committees on Appropriations detailing the diplomatic and legal steps the Department has taken to engage the Canadian government in order to address concerns about the Canadian requirement that the existing Ambassador Bridge span be demolished upon completion of a new second bridge span.

*Procurement.*—Not later than 90 days after enactment of this Act, the Secretary of State shall report to the Committees on Appropriations on the percentage of goods and services acquired by the Department from small businesses, including small businesses owned and controlled by socially and economically disadvantaged individuals and faith-based organizations.

*Same-sex visas.*—The Committee directs the Department of State to review the recent policy change regarding the issuance of visas

for same-sex domestic partners of foreign diplomats and officials and report to the appropriate congressional committees on its impact on U.S. diplomats and their foreign counterparts not later than 90 days after enactment of this Act.

*Staff care and resilience.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, detailing current staff care and resilience programs for employees and the associated funding for such programs.

*Unexplained health incidents.*—Not later than 90 days after enactment of this Act, the Secretary of State shall submit a report to the appropriate congressional committees updating the committees on the investigation into the unexplained health incidents that affected United States personnel and family members stationed overseas. The report shall include the most recent information on the number of persons affected, the extent of the symptoms and injuries, what is known about the cause or causes of such injuries, how to mitigate such risks in the future, and the impact on the diplomatic and development mission at such posts. The report shall be submitted in unclassified form, but may be accompanied by a classified annex.

*Vacancies in ambassadorships and senior leadership positions.*—The Committee directs the Secretary of State to submit a report to the appropriate congressional committees, not later than 45 days after enactment of this Act and every quarter thereafter, on the Ambassador, Assistant Secretary, and Undersecretary positions that are vacant and the status of filling such positions.

*Workforce diversity.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, that describes all workforce diversity activities, including the associated funding and results of such initiatives.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7061 of this Act.

#### DIPLOMATIC PROGRAMS

[Budget authority in thousands of dollars]

	Bureau/Office (includes salary and bureau managed funds)	Budget Authority
Bureau of Administration:		
<i>Freedom of Information Act</i> .....		\$33,960
Bureau of Europe and Eurasia Affairs:		
<i>Office of the Special Envoy for Holocaust Issues</i> .....		750
<i>Cultural Antiquities Task Force</i> .....		1,000
Democracy, Human Rights, and Labor:		
<i>Human Rights Vetting</i> .....		10,000
<i>Office of International Religious Freedom</i> .....		6,500
[ <i>of which, for religious freedom curriculum development</i> ] .....		[600]
<i>Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia</i> .....		2,000
<i>Office of Special Advisor for International Disability Rights</i> .....		1,000
<i>Office of Terrorism Financing and Economic Sanctions Policy</i> .....		6,100
<i>Special Envoy for the Human Rights of LGBTI Persons</i> .....		250
Office to Combat Trafficking in Persons .....		16,000
Bureau for Oceans and International Environmental and Scientific Affairs .....		41,859
<i>of which, Office of Oceans and Polar Affairs</i> .....		5,121
[ <i>Special Representative for the Arctic Region</i> ] .....		[438]

## DIPLOMATIC PROGRAMS—Continued

[Budget authority in thousands of dollars]

	Bureau/Office (includes salary and bureau managed funds)	Budget Authority
Office of the Legal Advisor:		
<i>Document Review Unit</i> .....		2,889
Office of the Secretary:		
<i>Office of the Special Coordinator for Tibetan Issues</i> .....		1,000
<i>Office of Global Women's Issues</i> .....		8,000
<i>Office of the Coordinator for Cyber Issues</i> .....		5,497
<i>Office to Monitor and Combat Anti-Semitism</i> .....		500

## CAPITAL INVESTMENT FUND

Fiscal Year 2019 enacted level .....	\$92,770,000
Fiscal Year 2020 request .....	140,000,000
Committee recommendation .....	140,000,000
Change from enacted level .....	+47,230,000
Change from request .....	0

The Committee recommendation includes \$140,000,000 for Capital Investment Fund. Funds provided are in addition to an estimated \$170,640,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of \$310,640,000 in fiscal year 2020 for support of the Information Technology Strategic Plan of the Department of State.

## OFFICE OF INSPECTOR GENERAL

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$145,729,000
Fiscal Year 2020 request .....	141,729,000
Committee recommendation <sup>2</sup> .....	145,729,000
Change from enacted level .....	0
Change from request .....	+4,000,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$54,900,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$54,900,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$145,729,000 for support of the oversight personnel and activities of the Office of Inspector General (OIG) at the Department of State. Of this amount, \$54,900,000 is provided for the Special Inspector General for Afghanistan Reconstruction (SIGAR) and is designated for OCO/GWOT.

Funds provided under this heading will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and United States Agency for Global Media (USAGM). The Committee expects the OIG to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the SIGAR in order to ensure the development of comprehensive oversight plans and to avoid duplication.

*Reports*

*SIGAR drawdown.*—Commensurate with the proposed drawdown of U.S. operations and programs in Afghanistan, the Committee recommendation includes funding to begin reductions to the SIGAR operations in fiscal year 2020. Not later than 180 days after enactment of this Act, the SIGAR shall submit to the Committees on Appropriations a detailed plan, including funding requirements and personnel data, for the complete drawdown of operations in Af-

ghanistan by the end of fiscal year 2021. The Committee directs the OIG to work closely with the SIGAR on its drawdown plan to transition remaining work to the permanent oversight offices of the OIG.

*Special Immigrant Visa (SIV) program.*—The Committee directs the OIG to conduct an evaluation of the Afghan and Iraqi SIV program between 2009 and the present, and submit a report to the appropriate congressional committees, in classified form if necessary, not later than 180 days after enactment of this Act. Such report shall contain recommendations for the efficient processing of special immigrant visas and program improvements, including an evaluation of actions taken by the Department of State to adhere to the conditions described in section 7076(b) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal Year 2019 enacted level .....	\$700,946,000
Fiscal Year 2020 request .....	309,626,000
Committee recommendation .....	730,000,000
Change from enacted level .....	+29,054,000
Change from request .....	+420,374,000

The Committee recommendation includes \$730,000,000 for Educational and Cultural Exchange Programs. The Committee recognizes the importance of international exchange programs and directs that funds made available under this heading be directed to support United States foreign policy objectives and be appropriately coordinated with Department of State regional bureaus.

The Committee recommendation is \$29,054,000 above the fiscal year 2019 level, of which \$27,853,000 is the result of the transfer during 2019 of the American Spaces, the U.S. Speakers, and Tech Camps programs from the International Information Program. The merger of these programs into the Bureau is expected to increase the efficiency and effectiveness of United States public diplomacy activities.

*Central Europe.*—The Committee is concerned about a growing political divide and social unrest in Central Europe. Particularly troubling is the murder in January of this year of the Mayor of Gdańsk, Poland, Pawel Adamowicz. The Committee urges the Bureau of Education and Cultural Affairs to prioritize professional and academic exchanges in the countries of Central Europe, including exchanges with civil society to empower the next generation of democratic leaders.

*Citizen Exchange Program.*—The Committee recommendation includes \$111,961,000 for the Citizen Exchange Program. Citizen exchange programs provide American and foreign participants the opportunity to gain knowledge and share expertise and experiences through professional, youth, cultural, and other exchanges. Funds are provided to support new competitive awards administered in cooperation with the various divisions within the Office of Citizen Exchanges, including through the Youth Programs Division to foster interaction between United States and foreign youth artists.

*Critical language programs.*—Within the funds provided, the Committee urges the Secretary of State to prioritize critical lan-

guage programs for United States students and exchange programs with countries of national security importance.

*English Language Programs.*—The Committee recommendation includes not less than \$46,300,000 for English Language Programs. The Committee recognizes the overwhelming, unmet need of English language and other educational materials throughout much of the world, but especially across the African continent. Within the amount provided, the Committee encourages the Department of State to maintain strong support for the English Language Fellow and Specialist Programs, which bolster English language skills within critical world regions. U.S. missions are encouraged to work in partnership with the Peace Corps, American Corners, universities, libraries, NGOs, and K–12 schools in their respective countries.

*Fulbright Program.*—The Committee recommendation includes \$272,000,000 for the Fulbright Program. Active in over 160 countries, the program provides exchange opportunities to create and sustain mutual understanding between students, scholars, teachers, and professionals in the United States and those from other countries.

*Other exchanges.*—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; educator programs; and programs providing overseas training in strategic languages for Americans.

The Committee encourages the Department of State to expand two-way international academic and professional and cultural exchanges for individuals of African descent, including the development of partnerships with Historically Black Colleges and Universities.

*Special academic, professional, and cultural exchanges.*—The Committee recommendation includes funds to support at prior year levels special academic, professional, and cultural exchange programs where consistent with strategic priorities, including Mexico and Central America and the academic and cultural Tibetan exchanges and fellowships. The Committee expects funds for such programs to be awarded on a competitive basis and the planned levels for each to be included in the fiscal year 2020 operating plan.

*Vietnam Education Foundation Act.*—The Committee recommendation includes \$5,000,000 under this heading for grants authorized by section 211 of the Vietnam Education Foundation Act of 2000, as amended. Additional funds for such grants are included under the heading Development Assistance.

Section 7034(d)(6) of the Act amends the Vietnam Education Foundation Act of 2000 to permit any remaining unobligated balances in the Vietnam Education Foundation-Vietnam Debt Repayment Fund that are not needed for orderly shutdown costs of the Foundation to be available for grants authorized by section 2011 of such Act. The Committee directs the Secretary of State to consult with the appropriate congressional committees prior to the exercise of this authority.

Section 7061 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unob-

ligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2020.

Funds made available under this heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7061 of this Act.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Academic Programs:	
Fulbright Program .....	\$272,000
Global Academic Exchanges .....	64,061
<i>English Language Programs</i> .....	[46,300]
Special Academic Exchanges .....	22,875
<i>Benjamin A. Gilman International Scholarship Program</i> .....	[16,000]
<i>Vietnam Education Foundation Act</i> .....	5,000
Subtotal, Academic Programs .....	358,936
Professional and Cultural Exchanges:	
International Visitor Leadership Program .....	104,000
Citizen Exchange Program .....	111,961
<i>Congress-Bundestag Youth Exchange</i> .....	[4,125]
Special Professional and Cultural Exchanges .....	5,600
<i>J. Christopher Stevens Virtual Exchange</i> .....	[5,000]
Subtotal, Professional and Cultural Exchanges .....	221,561
Special Initiatives:	
Young Leaders Initiatives .....	31,250
Countering State disinformation and pressure .....	12,000
Subtotal, Special Initiatives .....	43,250
Program and Performance .....	8,400
Activities Transferred to Exchanges from IIP-PA Merger	
American Spaces Program .....	15,000
TechCamps .....	2,026
Administrative Support .....	10,827
Subtotal, Transferred Activities .....	27,853
Exchanges Support .....	70,000
Subtotal, Educational and Cultural Exchanges .....	730,000

#### REPRESENTATION EXPENSES

Fiscal Year 2019 enacted level .....	\$8,030,000
Fiscal Year 2020 request .....	7,212,000
Committee recommendation .....	7,212,000
Change from enacted level .....	-818,000
Change from request .....	0

The Committee recommendation includes \$7,212,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

Funds provided under this heading are used to reimburse Foreign Service officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Secretary of State is directed to submit semi-annual reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

## PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal Year 2019 enacted level .....	\$30,890,000
Fiscal Year 2020 request .....	25,890,000
Committee recommendation .....	30,890,000
Change from enacted level .....	0
Change from request .....	+5,000,000

The Committee recommendation includes \$30,890,000 for Protection of Foreign Missions and Officials.

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Department of State shall continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.

Section 7034(g) of this Act continues authority for the Secretary of State to transfer expired unobligated balances from funds made available under Diplomatic Programs. The Committee directs the Department of State to include any expired balances transferred to this heading in the report required by the previous paragraph.

## EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2019 enacted level .....	\$1,975,449,000
Fiscal Year 2020 request .....	1,632,630,000
Committee recommendation <sup>1</sup> .....	1,975,449,000
Change from enacted level .....	0
Change from request .....	+342,819,000

<sup>1</sup>The fiscal year 2020 recommendation includes \$424,087,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$1,975,449,000 for Embassy Security, Construction, and Maintenance, of which \$424,087,000 is designated for OCO/GWOT. Within the amount provided, \$1,205,649,000 is for Worldwide Security Upgrades (WSU) and \$769,800,000 is for repair, construction, and operations.

*Worldwide Security Upgrades.*—The Committee recommendation includes \$1,205,649,000 for Worldwide Security Upgrades, of which \$424,087,000 is designated as OCO/GWOT. The Committee recommendation for WSU is \$288,989,000 above the fiscal year 2020 request.

Within the funds made available for WSU, \$1,105,649,000 under this heading is for the Department of State's contribution to the Capital Security Cost Savings (CSCS) and Maintenance Cost Sharing (MCS) programs. This amount, combined with the estimated \$1,338,321,000 in CSCS and MCS program contributions from other agencies and available consular fees, will provide a total of \$2,443,970,000 in fiscal year 2020 for the design, construction, and maintenance of United States diplomatic facilities overseas.

The Secretary of State shall promptly inform the Committee of agencies that are delinquent in fulfilling their capital security cost

sharing obligation as required by section 604(e) of the Secure Embassy Construction and Counterterrorism Act of 1999.

*Notification and reporting requirements.*—Section 7004(c) of this Act continues the notification requirements from prior Acts as a means of ensuring the Committee has the necessary information to conduct appropriate oversight of construction projects. The Department is directed to clearly define and consistently report on the elements of each project factor and include an explanation of any changes from previous reports or notifications for a project.

Congressional notifications made pursuant to section 7004(c) shall include, at a minimum, the following project factors: (1) the location and size of the property to be acquired, including the proximity to existing United States diplomatic facilities and host government ministries; (2) the justification of need for acquiring the property and construction of new facilities and the reconciled appraised value of the project; (3) a detailed breakdown of the total project costs, including, at a minimum, the following cost categories: (a) site acquisition, (b) project development, (c) design contract, (d) primary construction, (e) other construction costs, including: (i) procurement of art, (ii) furniture, (iii) project supervision, (iv) construction security, (v) contingency, and (vi) value added tax, and (f) any other relevant costs; (4) the revenues derived from, or estimated to be derived from, real property sales and gifts associated with the project, if applicable; (5) any unique requirements of the project that may increase the cost of the project, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; (6) the number of waivers required pursuant to section 606 of Appendix G of Public Law 106–113, if applicable; (7) any religious, cultural, or political factors that may affect the cost, location, or construction timeline; (8) the current and projected number of desks, agency presence, and the projected number of United States direct hire staff, Locally Employed Staff, and Third Country Nationals; (9) the current and projected number of beds, if applicable; (10) the most recent rightsizing analysis, and a justification for exceeding the staffing projections of such rightsizing analysis, if applicable; (11) with respect to new projects not previously justified to the Committees on Appropriations, confirmation that the Department of State has completed the requisite value engineering studies required pursuant to OMB Circular A–131 and Bureau of Overseas Building Operations Policy and Procedure Directive, Cost 02 and the Department’s adjudication of those recommendations; and (12) the project’s scheduled start and completion date, actual start and current estimated completion date, and an explanation of any changes.

*Other repair and construction.*—The Committee recommendation includes \$100,276,000 for other repair and construction, which is \$21,305,000 above the request. These funds support the repair, rehabilitation, improvement, and upgrade of diplomatic facilities around the world.

*Operations.*—The Committee recommendation includes \$669,524,000 for Operations, which is \$53,830,000 above the request. Funding for Operations provides support for the five major organizational components of the Bureau of Overseas Buildings Operations: Planning and Real Estate; Program Development, Coordination and Support; Construction, Facility and Security Manage-



ment; Operations; Resource Management; and Domestic Renovations. The recommendation includes not less than \$147,000,000 to fully annualize the Department's fiscal year 2018 hiring plan.

*Operating plan.*—Section 7061 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department of State in fiscal year 2020 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales or gifts for all projects in fiscal year 2019.

### *Reports*

*Contingency savings.*—The Committee understands from the information included in the notifications received in prior years that the Department of State has contingency savings on previously appropriated construction projects. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations at the end of each fiscal quarter on such contingency savings.

*Quarterly Reports.*—The Secretary of State is directed to continue to submit quarterly reports on the Beirut Embassy, Mexico City Embassy, New Delhi Embassy, Erbil Consulate, and Jakarta Embassy projects. Such reports shall include the following information: (1) a detailed breakout of the project factors that formed the basis of the initial cost estimate used to justify such project to the Committees on Appropriations; (2) a comparison of the current project factors as compared to the project factors submitted pursuant to (1), and an explanation of any changes; (3) the impact of currency exchange rate fluctuations on project costs; and (4) a copy of the most current working estimate that supports the basis for each report.

### EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal Year 2019 enacted level .....	\$7,885,000
Fiscal Year 2020 request .....	7,885,000
Committee recommendation .....	7,885,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$7,885,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

The recommendation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for the following purposes: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to Repatriation Loans Program. This authority will ensure an adequate level of resources for loans to American citizens through the Repatri-

ation Loans Program, should additional funds be required due to an unanticipated increase in the number of loans.

#### REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal Year 2019 enacted level .....	\$1,300,000
Fiscal Year 2020 request .....	1,300,000
Committee recommendation .....	1,300,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$1,300,000 for the subsidy cost of repatriation loans.

#### PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal Year 2019 enacted level .....	\$31,963,000
Fiscal Year 2020 request .....	26,312,000
Committee recommendation .....	31,963,000
Change from enacted level .....	0
Change from request .....	+5,651,000

The Committee recommendation includes \$31,963,000 for Payment to the American Institute in Taiwan. The Committee recommendation supports operating expenses of the American Institute in Taiwan (AIT) and funds may also be made available for special projects and consular upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the AIT and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of this Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the AIT to carry out these activities.

#### INTERNATIONAL CENTER, WASHINGTON, DISTRICT OF COLUMBIA

Fiscal Year 2019 enacted level .....	\$743,000
Fiscal Year 2020 request .....	743,000
Committee recommendation .....	743,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$743,000 for site security and routine maintenance and repairs to public spaces of the International Center, Washington, D.C.

#### PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Fiscal Year 2019 enacted level .....	\$158,900,000
Fiscal Year 2020 request .....	158,900,000
Committee recommendation .....	158,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

These funds are mandatory for budget scorekeeping purposes and are appropriated by the Foreign Service Act of 1980, for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special govern-

ment contributions (including this account), interest on investments, and voluntary contributions.

## INTERNATIONAL ORGANIZATIONS

### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$1,360,270,000
Fiscal Year 2020 request .....	1,013,693,000
Committee recommendation <sup>2</sup> .....	1,520,285,000
Change from enacted level .....	+160,015,000
Change from request .....	+506,592,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$96,240,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$96,240,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$1,520,285,000 for Contributions to International Organizations, of which \$96,240,000 is designated for OCO/GWOT. This account supports annual United States assessed contributions to international organizations, including the United Nations, the North Atlantic Treaty Organization (NATO), and the International Atomic Energy Agency (IAEA). The Committee recommendation provides funding above the request to ensure adequate resources for these organizations.

*Transparency and accountability.*—The Committee continues to support the transparency and accountability requirements from the prior year and carried in section 7048(a) of this Act. Such requirements are detailed under section 7048(a) in this Report.

Pursuant to section 7048(b), the Committee continues to support prior year prohibitions on paying for any United States delegation or contribution to any specialized agency, body, or commission of the United Nations (UN) if such an agency, body, commission, or organization is chaired by government that provides support for international terrorism. The Committee notes the language in this section is intended to consolidate existing provisions and does not represent a change in policy.

*UN Human Rights Council.*—Pursuant to section 7048(c), funds shall be made available to the UN Human Rights Council (UNHRC) unless the Secretary of State determines and reports to the Committees on Appropriations that participation in the Council does not serve the national interest of the United States and that the Council is not taking significant steps to remove Israel as a permanent agenda item nor taking actions to ensure integrity in the election of members to such Council. The Committee remains concerned about the credibility and effectiveness of UNHRC and notes with disappointment the ascension to UNHRC of countries with poor human rights records. The Committee is also concerned with the continued, disproportionate focus of UNHRC on Israel and its anti-Israel bias.

The Committee continues to disapprove of UNHRC resolution A/HRC/31/L.39, which is counterproductive to achieving peace between Israel and the Palestinians. The Committee directs the Secretary to work with the UN High Commissioner for Human Rights to minimize the impact of the compilation of the database called for under that resolution.

Pursuant to section 7048(e), the Secretary of State shall report to the Committees on Appropriations, not later than 45 days after the enactment of this Act, detailing the amounts of funds available

to any organization, department, agency, or program within the UN system that are withheld due to any provision of law. The report shall include any time additional funds are withheld.

*Capital projects.*—The operating plan submitted pursuant to section 7061 of this Act for funds made available under this heading shall include information on capital projects.

*International Maritime Organization.*—The Committee recognizes the importance for the United States of timely compliance with International Maritime Organization standards for the maximum sulfur content of nautical fuel scheduled to go into effect on January 1, 2020. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations within 45 days of the enactment of this Act on the status of these standards.

*Prohibition of payments to UN Members.*—The Committee continues to support prior year prohibitions of funds made available under titles III through VI for carrying out the Foreign Assistance Act of 1961 to pay in whole or in part any assessments, arrearages, or dues of any member of the UN or, from funds appropriated by this Act to carry out chapter 1 of part I of the Foreign Assistance Act of 1961, the costs for participation of another country's delegation at international conferences held under the auspices of multi-lateral or international organizations.

*UN reform.*—The Committee expects the Department of State and the United States Mission to the United Nations (USUN) to keep UN reform a high priority and to work with other UN member states to increase the accountability of the UN and other international organizations. The Committee supports efforts to make the UN and other international organizations more efficient.

*UN budget.*—The Committee recommendation includes language carried in the prior year requiring the Secretary of State to transmit to the Committees on Appropriations the most recent biennial budget prepared by the UN at the time of the submission of the President's budget to Congress. The Secretary of State shall also report to the Committees on Appropriations at least 15 days in advance (or in an emergency, as far in advance as is practicable) of any UN action to decrease or increase funding for any UN program without identifying an offset elsewhere in the UN budget.

*Universal Postal Union.*—The Committee is concerned with the continued use of the international postal system to send opioids and other illicit drugs to the United States, especially from China. The Committee directs the Secretary of State to work with the Universal Postal Union to adopt and implement measures to further strengthen the security of the mail system, including improvements to the quality of data collection and further adoption of the advance electronic data system. The Department of State should consult with the Committees on Appropriations on steps being taken to address these concerns.

Pursuant to section 7053 of this Act, the Committee recommendation includes prior year language relating to unpaid parking fines and real property taxes owed by foreign governments.

### *Reports*

*UNHRC.*—The Committee directs the Secretary of State to submit an updated report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on all United States

contributions to the UNHRC for the preceding fiscal year, including amounts provided through the UN Regular Budget and through voluntary contributions.

*UN and United States companies.*—The Committee directs the Department of State and USUN to ensure American manufacturers and suppliers are not being unfairly excluded or discriminated against through procurement processes and are being fairly treated. Not later than 45 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations with regard to the procurement processes at UN organizations.

*Credits.*—The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than May 1, 2020, and 30 days after the end of fiscal year 2020, on any credits attributable to the United States, including from the United Nations Tax Equalization Fund, and provide updated fiscal year 2020 and fiscal year 2021 assessment costs including offsets from available credits and updated foreign currency exchange rates. The Committee directs that such credits shall only be made available for United States assessed contributions to the United Nations regular budget, and directs the Secretary of State to notify the Committee on Appropriations when such credits are applied to any assessed contribution, including any payment of arrearages. Any notification regarding funds appropriated by this Act or prior Acts or any operating plan submitted pursuant to section 7061 of this Act, shall include an estimate of all known credits currently attributable to the United States and provide updated assessment costs including offsets from available credits and updated foreign currency exchange rates.

*UN Annual Report.*—The Committee directs that the Secretary of State continue to comply with the directives contained in the paragraph headed ‘*Report*’ that appears under this heading in title I of House Report 115–829.

#### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$1,551,000,000
Fiscal Year 2020 request .....	1,136,000,000
Committee recommendation <sup>2</sup> .....	2,128,414,000
Change from enacted level .....	+577,414,000
Change from request .....	+992,414,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$988,656,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$988,656,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$2,128,414,000 for Contributions for International Peacekeeping Activities, of which, \$988,656,000 is designated for OCO/GWOT. The Committee notes that because the 25 percent statutory cap is an authorizing matter under the jurisdiction of the House Committee on Foreign Affairs and the Senate Committee on Foreign Relations, this Act does not include language lifting the cap for fiscal year 2020; however, the Committee is concerned about arrears owed to the United Nations, projected to exceed a total of over \$1 billion for fiscal years 2017 to 2020. To begin to address this growing problem, the Committee recommends \$478,994,000 under this heading to pay arrears accumulated during fiscal years 2017 and 2018. The Committee provides funding to pay assessed expenses and arrears for the UN

Support Office in Somalia under the heading Peacekeeping Operations instead of under this heading.

*New or expanded missions.*—The Committee recommendation continues language requiring notification at least 15 days in advance of voting for any new or expanded mission, including the estimated cost and duration of the mission, the objectives of the mission, the national interest that will be served, and the exit strategy. The Committee notes that the notification may be provided less than 15 days in advance of voting for a new or expanded mission in the event of an emergency. The Committee expects the Secretary of State to ensure the appropriate and judicious application of this provision.

*Other requirements.*—The Committee recommendation continues language carried in prior years making funds available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities and language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and control of a foreign national unless certain requirements have been met.

The Committee continues to support independent oversight of the UN to identify waste, fraud, and abuse; supports reforms to ensure that such practices are eliminated; and continues from the prior year language on transparency and accountability carried under 7048(a) of this Act.

*Trafficking in persons and sexual exploitation and abuse.*—The Committee recommendation includes language carried in prior years prohibiting funds unless the Secretary of State certifies and reports to the Committees on Appropriations on a peacekeeping mission-by-mission basis that the UN is implementing effective policies and procedures to prevent UN employees, contractor personnel, and peacekeeping troops serving in such mission from trafficking in persons, exploiting victims of trafficking, or committing acts of sexual exploitation and abuse or other violations of human rights.

#### *Report*

*Credits.*—The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than May 1, 2020, and 30 days after the end of fiscal year 2020, on any credits attributable to the United States, including those resulting from United Nations peacekeeping missions or the United Nations Tax Equalization Fund, and provide updated fiscal year 2020 and fiscal year 2021 assessment costs including offsets from available credits.

### INTERNATIONAL COMMISSIONS

#### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal Year 2019 enacted level .....	\$77,534,000
Fiscal Year 2020 request .....	\$74,212,000
Committee recommendation .....	\$77,570,000
Change from enacted level .....	+36,000
Change from request .....	+3,358,000

The Committee recommendation includes a total of \$77,570,000 for International Boundary and Water Commission (IBWC), United States and Mexico, including \$48,170,000 for Salaries and Expenses and \$29,400,000 for Construction.

The Committee recommendation includes funds consistent with prior fiscal years for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande, including environmental, hydrologic, hydraulic, and low water weir studies along the Rio Grande Valley that are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994. The Committee also supports efforts to reduce the amount of sediment and other activities, including eradication and mechanical control of carrizo cane, to maintain the health of the river.

#### *Reports*

*Carrizo cane eradication.*—The Committee directs the Secretary of State, in consultation with the United States Commissioner to the IBWC, to the report to Committees on Appropriations, not later than 45 days after the enactment of this Act, on effectiveness of the IBWC's efforts to control and eradicate carrizo cane from the banks and flood plan of the Rio Grande River. The report should include details of IBWC coordination with federal, state, local entities, and with other stakeholders.

*Release of effluent.*—The Committee is concerned about the adverse impact on communities in the United States from the release of effluent from Mexico. The Committee directs the Secretary of State and the United States Commissioner to the IBWC to work with the Government of Mexico to facilitate a resolution, and to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, with respect to steps taken prior to the enactment of this Act and steps planned during fiscal year 2020 to achieve resolution.

#### AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal Year 2019 enacted level .....	\$13,258,000
Fiscal Year 2020 request .....	9,750,000
Committee recommendation .....	12,732,000
Change from enacted level .....	– 526,000
Change from request .....	+2,982,000

The Committee recommendation includes \$12,732,000 for American Sections, International Commissions, of which \$8,500,000 is for the International Joint Commission.

#### *Report*

*Rainy River Drainage Basin.*—The Committee supports the 1909 Boundary Waters Treaty and the goal of limiting pollution of boundary waters. The Committee is concerned that decisions made by the United States Department of Agriculture and the United States Department of Interior to approve mineral leases in the Superior National Forest will result in an operational sulfide-ore copper mine that risks polluting the waters within the Rainy River Drainage Basin flowing into the Boundary Waters Canoe Area Wilderness and Ontario, Canada's Quetico Provincial Park. Therefore, the Committee directs the Department of State to submit a report

to the Committees on Appropriations not later than 60 days of enactment of this Act detailing: the characteristics of the Boundary Waters-Quetico ecosystem and the hydrology of the Rainy River Drainage Basin and its impact on Canada; U.S. Government plans to monitor and mitigate the risk of acid mine drainage originating in the Superior National Forest polluting Canadian waters; and United States efforts to inform the Government of Canada on the potential for cross-boundary pollution resulting from sulfide-ore copper mining in the Superior National Forest.

#### INTERNATIONAL FISHERIES COMMISSIONS

Fiscal Year 2019 enacted level .....	\$50,651,000
Fiscal Year 2020 request .....	34,448,000
Committee recommendation .....	51,058,000
Change from enacted level .....	+407,000
Change from request .....	+16,610,000

The Committee recommendation includes \$51,058,000 for International Fisheries Commissions.

The Committee recommendation includes funds necessary to fully support the anticipated United States assessments, other expenses related to these commissions, and for the participation of non-government United States commissioners to the various commissions.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7061 of the Act.

#### INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/Activity	Budget Authority
Great Lakes Fisheries Commission .....	37,060
Inter-American Tropical Tuna Commission .....	1,750
Pacific Salmon Commission .....	4,185
International Pacific Halibut Commission .....	4,532
Other Marine Conservation .....	3,531

*Great Lakes Fishery Commission (GLFC).*—The Committee recommendation includes \$37,060,000 for GLFC, which includes \$30,070,000 for base operations, sea lamprey control requirements, fishery research, and management of invasive carp species. The recommendation also includes an additional \$6,990,000 for risk-based sea lamprey control and science and research needs, including \$500,000 for grass carp management. The Committee intends that the funds made available for the GLFC be used only for meeting the United States obligations under the 1954 Convention on Great Lakes Fisheries.

*Pacific Salmon Commission.*—The Committee recommendation includes a total of \$4,185,000 for the United States share of the costs of carrying out the Pacific Salmon Treaty, as implemented in the new ten-year agreement between the United States and Canada which came into force provisionally on January 1, 2019.

*Arctic Council.*—The Committee recommendation includes not less than the United States share of operating expenses for the Arctic Council.



## RELATED AGENCY

## UNITED STATES AGENCY FOR GLOBAL MEDIA

Fiscal Year 2019 enacted level .....	\$807,896,000
Fiscal Year 2020 request .....	628,076,000
Committee recommendation .....	807,896,000
Change from enacted level .....	0
Change from request .....	+179,820,000

The Committee recommendation includes \$807,896,000 to carry out United States international communications activities and operations overseen by the United States Agency for Global Media (USAGM), formerly known as the Broadcasting Board of Governors, of which \$798,196,000 is for International Broadcasting Operations and \$9,700,000 is for Broadcasting Capital Improvements.

## INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation includes \$798,196,000 for International Broadcasting Operations, which is \$174,671,000 above the request.

International Broadcasting Operations (IBO) funds the operating, programming, and engineering costs of the Agency, including the Voice of America (VOA) and the Office of Cuba Broadcasting (OCB), as well as the independent grantees: Radio Free Europe/Radio Liberty (RFE/RL); Radio Free Asia (RFA); and the Middle East Broadcasting Networks (MBN). Funds made available under this heading are allocated according to the following table and are subject to the requirements of sections 7015 and 7061 of this Act:

## INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

USAGM Entities and Independent Grantees	Budget Authority
<b>Federal Entities:</b>	
International Broadcasting Bureau .....	\$59,807
<i>of which, Internet Freedom</i> .....	<i>[13,800]</i>
Office of Cuba Broadcasting .....	12,973
Office of Technology Services and Innovation .....	181,843
Voice of America .....	260,000
<i>Subtotal, Federal Entities</i> .....	514,623
<b>Independent Grantee Organizations:</b>	
Radio Free Europe/Radio Liberty .....	126,038
Radio Free Asia .....	46,223
Middle East Broadcasting Networks .....	111,312
<i>Subtotal, Independent Grantees</i> .....	283,573
<i>Total, International Broadcasting Operations</i> .....	798,196

The Committee expects USAGM to keep the Committee informed of the implementation of reforms, data-driven programing, and evidence of the Agency's effectiveness in creating access to independent information, countering propaganda and extremist rhetoric, and promoting United States public diplomacy. Additionally, the Committee directs that any significant modifications to USAGM broadcast hours previously justified to Congress, including changes to transmission platforms, for all USAGM language serv-

ices be subject to the regular notification procedures of the Committees on Appropriations.

The Committee recommendation continues the requirement that USAGM notify the Committees on Appropriations within 15 days of any determination by the CEO that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

*Countering Internet censorship.*—The Committee recommendation includes \$13,800,000 under International Broadcasting Bureau for global internet freedom for the expansion of unrestricted access to information on the Internet in accordance with section 7050 of this Act. In addition, \$1,200,000 is included within funds provided for RFA for the personnel costs associated with Internet freedom activities, bringing the total provided for such programs to \$15,000,000 for fiscal year 2020.

Section 7050(b) requires the USAGM Chief Executive Officer (CEO) to submit to the Committees on Appropriations a spend plan for funds made available for programs to promote Internet freedom globally. Such spend plan shall detail amounts planned for such programs, including amounts to be programmed by the Open Technology Fund.

*Central and Eastern Europe.*—The Committee is concerned with significant media consolidation in the hands of government-friendly outlets in several Central and Eastern European nations. The presence of a free press helps to reduce opportunities for the spread of insidious Russian disinformation and influence and shed light on government corruption. The Committee encourages the USAGM to restart RFE/RL services in countries facing such threats to freedom of the press.

*Countering Russian disinformation.*—The Committee supports efforts to counter Russia's aggressive disinformation and propaganda campaign, particularly through the development of effective Russian language programming. The Committee notes that USAGM's *Current Time*, a 24/7 Russian language digital television network is intended to provide Russian speakers around the world with truthful, independent journalism. The Committee recommendation includes funds above the fiscal year program level for both VOA and RFE/RL to expand *Current Time* programming.

*East Asia and the Pacific.*—The Committee recommendation provides \$46,224,000 for RFA, an increase of \$2,000,000 over the fiscal year 2019 program plan. The Committee supports the Tibetan language services of the VOA and RFA, which the Committee understands provide the only sources of independent information accessible to the people of Tibet. The Committee directs the USAGM to continue Tibetan language programming at not less than current levels.

The Committee also supports the allocation of additional funds to increase the capacity for translation, radio broadcasts, and social media of the Uighur service of RFA.

The Committee recommendation includes funds for VOA and RFA to maintain Korean programming. The Committee supports USAGM's plans to expand coverage on North Korea domestic news, enhance the information flow to the North on life outside of North Korea, and counter pervasive false narratives presented by the North Korean Government.

*Latin America.*—Within the increase provided for VOA, the Committee recommendation includes funds to maintain and expand the additional programming and activities of the Latin America Division of VOA begun in fiscal year 2019. The Committee expects USAGM to continue the focus on countries such as Venezuela and Nicaragua, where authoritarian governments censor news coverage and access to independent media is restricted.

*Office of Cuba Broadcasting.*—The Committee recommendation provides \$12,973,000 for OCB radio and TV Marti, which is the same as the fiscal year 2020 request.

*Persian programming.*—The Committee recommendation for VOA and RFE/RL supports the USAGM's programs targeted to Persian audiences, including the new VOA 365 Persian Service launched in early 2019 and the ongoing Radio Farda of RFE/RL.

*The Balkans.*—The Committee provides sufficient funding to continue RFE/RL broadcasting to the Balkans, including programming in the Montenegrin language as part of the effort to promote the sovereignty in the region.

*VOA Pakistan.*—The Committee notes that Sindhi is the native language of an estimated 45 million people in Pakistan. The Committee urges VOA to consider initiating Sindh language broadcasting.

#### *Report*

*Russian language program.*—Not later than 45 days after enactment of this Act, the USAGM shall report to the Committees on Appropriations on plans to increase the viewership and reach of *Current Time* and other Russian language programming.

#### BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$9,700,000 for broadcasting capital improvements.

#### RELATED PROGRAMS

##### THE ASIA FOUNDATION

Fiscal Year 2019 enacted level .....	\$17,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	19,000,000
Change from enacted level .....	+2,000,000
Change from request .....	+19,000,000

The Committee recommendation includes \$19,000,000 for The Asia Foundation for combating misinformation and online fraud through innovative uses of technology, promoting internet connectivity in the Asia-Pacific region, and re-opening programming in the Pacific islands. The Committee recommendation does not assume the closure of The Asia Foundation as proposed by the fiscal year 2020 request.

The Committee directs The Asia Foundation (TAF) to continue to work in consultation with the Department of State to develop priorities and programming.

The Committee supports the efforts of TAF to seek additional sources of funding to sustain program activities. The Committee directs TAF to include a summary table in the CBJ for fiscal year

2021 detailing total revenue and support by category for fiscal year 2019 and projected for fiscal year 2020.

#### UNITED STATES INSTITUTE OF PEACE

Fiscal Year 2019 enacted level .....	\$38,634,000
Fiscal Year 2020 request .....	19,000,000
Committee recommendation .....	38,634,000
Change from enacted level .....	0
Change from request .....	+19,634,000

The Committee recommendation includes \$38,634,000 for United States Institute of Peace.

The Committee notes that, in addition to appropriated funds, United States Institute of Peace (USIP) receives resources from interagency transfers, reimbursements, and offsetting receipts to support USIP programs. The Committee directs USIP to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining USIP activities and programs in a fiscally constrained environment. In addition, the Committee directs USIP to include information in the CBJ for fiscal year 2020 on the amount of funds received from other Federal agencies and the amount of revenue generated from fees and reimbursable agreements.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal Year 2019 enacted level .....	\$185,000
Fiscal Year 2020 request .....	245,000
Committee recommendation .....	245,000
Change from enacted level .....	+60,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2020 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2020 are projected to total \$245,000.

#### EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal Year 2019 enacted level .....	\$190,000
Fiscal Year 2020 request .....	270,000
Committee recommendation .....	270,000
Change from enacted level .....	+80,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2020 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2020 are projected to total \$270,000.

#### ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal Year 2019 enacted level .....	\$68,000
Fiscal Year 2020 request .....	124,000
Committee recommendation .....	124,000
Change from enacted level .....	+56,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2020 of interest and earnings from the Israeli Arab Scholarship

Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2020 are projected to total \$124,000.

#### EAST-WEST CENTER

Fiscal Year 2019 enacted level .....	\$16,700,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	16,700,000
Change from enacted level .....	0
Change from request .....	+16,700,000

The Committee recommendation include an appropriation for the East-West Center of \$16,700,000.

#### NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal Year 2019 enacted level .....	\$180,000,000
Fiscal Year 2020 request .....	67,275,000
Committee recommendation .....	180,000,000
Change from enacted level .....	0
Change from request .....	+112,725,000

The Committee recommendation includes \$180,000,000 for National Endowment for Democracy. Of this amount, \$117,500,000 shall be allocated in the traditional and customary manner, including for the core institutes. The remaining \$62,500,000 shall be for democracy, human rights, and rule of law programs; as well as for supporting the National Endowment for Democracy's (NED) mid-to long-term strategic approach and response to immediate and anticipated challenges or opportunities. The President of the NED shall consult with the core institutes on the use of such funds, and the core institutes shall be eligible to receive funds for such purposes. The Committee encourages the Department of State and USAID to recognize NED's ability to help address transnational threats to democracy through its network of core institutes and its grants program activities and supports coordination and cooperation with NED on developing a comprehensive approach defending democratic norms and values.

Funds made available under this heading shall continue to be provided directly to the NED and shall not be subject to prior approval by the Department of State or USAID. Administrative or management surcharges, and minimal expenses, if any, should be charged to Department of State operating expenses. The NED should not be precluded from competitively bidding on other grant solicitations.

The Committee recommendation includes language exempting funds made available under this heading from the operating plan requirements of section 7061(a) of this Act.

#### *Report*

*Uses of funds.*—The Committee directs the President of the NED to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the proposed uses of the funds provided under this heading on a regional and country basis. The report should include a description of programmatic goals for each region and country and how the planned use of funds will meet such goals. The Committee directs the NED to consult

with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report.

## OTHER COMMISSIONS

### COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

#### SALARIES AND EXPENSES

Fiscal Year 2019 enacted level .....	\$675,000
Fiscal Year 2020 request .....	642,000
Committee recommendation .....	642,000
Change from enacted level .....	- 33,000
Change from request .....	0

The Committee recommendation includes \$642,000 for Commission for the Preservation of America's Heritage Abroad, as authorized.

### UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

#### SALARIES AND EXPENSES

Fiscal Year 2019 enacted level .....	\$4,500,000
Fiscal Year 2020 request .....	4,500,000
Committee recommendation .....	4,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$4,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the IRFA of 1998.

### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

#### SALARIES AND EXPENSES

Fiscal Year 2019 enacted level .....	\$2,579,000
Fiscal Year 2020 request .....	2,579,000
Committee recommendation .....	2,579,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304.

### CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

#### SALARIES AND EXPENSES

Fiscal Year 2019 enacted level .....	\$2,000,000
Fiscal Year 2020 request .....	2,000,000
Committee recommendation .....	2,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,000,000 for the Congressional-Executive Commission on the People's Republic of China.

The Committee directs the Commission to report annually to the President and Congressional leadership on the compliance of the

People's Republic of China with international human rights standards, track the rule of law in the People's Republic of China, and make recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

SALARIES AND EXPENSES

Fiscal Year 2019 enacted level .....	\$3,500,000
Fiscal Year 2020 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions, and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission.

WESTERN HEMISPHERE DRUG POLICY COMMISSION

SALARIES AND EXPENSES

Fiscal Year 2019 enacted level .....	\$1,500,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	500,000
Change from enacted level .....	–1,000,000
Change from request .....	+500,000

The Committee recommendation includes \$500,000 for the Western Hemisphere Drug Policy Commission, as authorized by title VI of the Department of State Authorities Act, Fiscal Year 2017 (Public Law 114–323). The recommendation provides an additional year of availability of funds in order to cover the costs of salaries and expenses through sunset of the Commission. The report required by section 601(c) of such Act shall also be submitted to the Committees on Appropriations.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$1,372,875,000
Fiscal Year 2020 request .....	1,275,200,000
Committee recommendation .....	1,404,756,000
Change from enacted level .....	+31,881,000
Change from request .....	+129,556,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$158,067,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,404,756,000 for Operating Expenses.

Funds under this heading are provided for salaries and expenses of employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. The recommendation includes funding for not less than 1,600 perma-

ment Civil Service staff and 1,850 permanent Foreign Service Officers, restoring USAID personnel to fiscal year 2016 levels.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7061 of this Act.

#### OPERATING EXPENSES

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Overseas Operations:	
Field Missions .....	\$505,316
Salaries and Benefits, U.S. Direct Hire personnel .....	289,166
Subtotal, Overseas Operations .....	794,482
Washington Support:	
Washington Bureaus and Offices .....	105,673
Salaries and Benefits, U.S. Direct Hire personnel .....	377,895
Subtotal, Washington Support .....	483,568
Central Support:	
Information Technology .....	117,798
Rent and General Support .....	121,752
Staff Training .....	25,075
Personnel Support .....	24,851
Other Agency Costs .....	22,230
Subtotal, Central Support .....	311,706
Total, Operating Expenses .....	1,589,756
of which, fiscal year 2020 appropriations .....	1,404,756
of which, carryover and other sources .....	185,000

*Civil Service hiring.*—The Committee notes the significant reductions to USAID’s permanent Civil Service personnel levels since fiscal year 2016 and USAID’s continued inability to backfill positions lost during the hiring freeze. The Committee is concerned that, even after the hiring freeze was lifted, USAID has continued to use a centralized hiring board to approve hiring actions on a case-by-case basis. The Committee believes this has stymied the efficient on-boarding of Civil Service staff and prevented USAID from effective workforce planning. The Committee directs the USAID Administrator to eliminate the use of such a board for position by position hiring approvals and instead rely on its strategic workforce plan and the Office of Human Capital and Talent Management. The Committee includes further language under “Reports” in this heading.

*Gender training.*—The Committee directs the USAID Administrator to ensure that appropriate staff are adequately trained in conducting gender analysis of proposed programs, able to mainstream gender considerations throughout project design, and disaggregate impact through monitoring and evaluation.

*Human Rights Division.*—The Committee recommendation includes funding for the Human Rights Division and LGBTI portfolio at no less than prior year levels.

*International conferences.*—The Committee directs that funds made available by this Act shall not be used to send or pay for more than 50 United States government employees stationed within the United States to attend any single international conference



outside of the United States attended by representatives from the United States and foreign governments as well as international and nongovernmental organizations. The Committee expects that should it become necessary for more than 50 United States government employees to attend such a conference, the USAID Administrator shall report to the Committees on Appropriations at least five days in advance and justify why such attendance is important to the national interest.

*Local currencies.*—The Committee directs the USAID Administrator to include in the fiscal year 2021 CBJ the use of local currencies for the administrative requirements of the United States Government as authorized in section 7026 of this Act including the amount (and United States dollar equivalent) to be used for such purpose in each applicable country.

*Procurement.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

As in prior years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in prior years.

The Committee continues to be concerned about the difficulty with which United States companies, including small, minority-owned, and disadvantaged business enterprises; universities; and non-governmental organizations have in navigating the acquisitions and assistance process at USAID. The Committee expects that, to the maximum extent practicable, the USAID Administrator shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises and faith-based organizations fully participate in the provision of goods and services especially if they have a proven record of promoting local self-reliance and democratic governance.

*Science and technology research.*—The Committee notes USAID issued a Public Access Plan on increasing access to the results of federally funded scientific research and urges continued implementation of such plan.

*Strategic workforce plan.*—The Committee is concerned about the absence of a current strategic workforce plan for USAID. Strategic workforce planning addresses two critical needs of federal agencies: (1) aligning an organization's human capital program with its current and emerging mission and programmatic goals; and (2) developing long-term strategies for acquiring, developing, and retaining staff to achieve such goals. The Committee includes further language under "Reports" in this heading.

*Staff care and resilience.*—The Committee is concerned about the health impacts on USAID employees working in high-stress environments such as conflict and post-conflict zones. The Committee supports USAID efforts to provide staff care and resilience tools to

its employees. The Committee includes further language under “Reports” in this heading.

*Workforce diversity initiatives.*—Funds appropriated under this heading shall be made available to increase USAID workforce diversity initiatives over prior year levels, including for fellowships to promote diversity and excellence in the Foreign Service, such as the Donald M. Payne International Development Graduate Fellowship Program. The Committee includes further language under “Reports” in this heading.

### *Reports*

*Civil Service hiring.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the number and description of each Civil Service position submitted for approval by the Hiring Reassignment and Review Board in fiscal year 2019, the number approved to date, and the number on-boarded to date.

*Procurement.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on any procurement actions for which competition was limited, and the justification for each such action taken, during fiscal year 2019.

*Staff care and resilience.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, detailing current staff care and resilience programs for employees and the associated funding for such programs.

*Strategic workforce plan.*—The Committee directs the USAID Administrator to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a comprehensive strategic workforce plan to include proposed U.S. Direct Hire position levels by overseas region, and bureau or independent office in Washington, a discussion of major workforce drivers, and any proposed footprint changes at USAID overseas missions in fiscal year 2020 and the next two fiscal years.

*Workforce diversity initiatives.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, that describes all workforce diversity activities, including the associated funding and results of such initiatives.

### CAPITAL INVESTMENT FUND

Fiscal Year 2019 enacted level .....	\$225,000,000
Fiscal Year 2020 request .....	198,300,000
Committee recommendation .....	210,300,000
Change from enacted level .....	– 14,700,000
Change from request .....	+12,000,000

The Committee recommendation includes \$210,300,000 for Capital Investment Fund to fund the USAID Capital Security Cost Sharing bill and information technology investments. The Committee notes that USAID must submit an operating plan to the Committees on Appropriations as required in section 7061(a) of this Act.

## OFFICE OF INSPECTOR GENERAL

Fiscal Year 2019 enacted level .....	\$76,600,000
Fiscal Year 2020 request .....	71,500,000
Committee recommendation .....	75,500,000
Change from enacted level .....	– 1,100,000
Change from request .....	+4,000,000

The Committee recommendation includes \$75,500,000 for Office of Inspector General and directs the OIG to submit its annual audit plan within the first quarter of fiscal year 2020.

## TITLE III—BILATERAL ECONOMIC ASSISTANCE

## FUNDS APPROPRIATED TO THE PRESIDENT

## GLOBAL HEALTH PROGRAMS

Fiscal Year 2019 enacted level .....	\$8,837,450,000
Fiscal Year 2020 request .....	6,343,475,000
Committee recommendation .....	9,296,500,000
Change from enacted level .....	+459,050,000
Change from request .....	+2,953,025,000

The Committee recommendation includes \$9,296,500,000 for Global Health Programs.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

## GLOBAL HEALTH PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Maternal and Child Health: .....	\$850,000
<i>of which, Maternal and Neonatal Tetanus</i> .....	2,000
<i>of which, Polio</i> .....	59,000
<i>of which, The GAVI Alliance</i> .....	290,000
Nutrition (USAID): .....	145,000
<i>of which, Iodine Deficiency Disorder</i> .....	2,500
<i>of which, Micronutrients</i> .....	33,000
Vitamin A (non-add) .....	[22,500]
Vulnerable Children: .....	24,000
<i>of which, Blind Children</i> .....	3,500
HIV/AIDS (USAID): .....	330,000
<i>of which, Microbicides</i> .....	45,000
HIV/AIDS (Department of State): .....	5,930,000
<i>of which, Global Fund to Fight AIDS, Tuberculosis and Malaria</i> .....	1,560,000
<i>of which, UNAIDS</i> .....	45,000
Family Planning and Reproductive Health: .....	750,000
Other Infectious Diseases (USAID): .....	1,267,500
<i>of which, Global Health Security</i> .....	100,000
<i>of which, Malaria</i> .....	755,000
<i>of which, Tuberculosis</i> .....	310,000
Global TB Drug Facility (non-add) .....	[15,000]
<i>of which, Neglected Tropical Diseases/Other Public Health Threats</i> .....	102,500

*USAID Global Health Programs*

The Committee recommendation includes \$3,366,500,000 for USAID global health programs to be directly apportioned to USAID.

*Maternal and child health.*—The Committee continues funds for programs that have proven effective in reducing maternal and child

mortality. The Committee directs USAID to support, at not less than the prior year level, programs to prevent and treat obstetric fistula.

*Malaria.*—Within the funds made available for malaria, the Committee encourages USAID's continued support for public-private partnerships; research and development; diagnostics and vector control; and access and delivery of anti-malarial medicine, including effective pediatric formulations and alternatives to counter resistance. The Committee encourages USAID to support the development and introduction of anti-malarial tools targeted to young children and those that interrupt transmission of the disease.

*Health systems strengthening.*—The Committee recognizes the importance of strong health systems in low and middle income countries to the sustainment of global health success and progress in preventing and responding to non-communicable diseases. The Committee encourages the USAID Administrator, in consultation with the United States Office of the Global AIDS Coordinator (OGAC) and the Director of the Centers for Disease Control and Prevention (CDC), to increase access to quality health care through frontline health workers, particularly at the community level, as part of their strategy to prevent child and maternal deaths and build sustainable health systems. The Committee encourages USAID to maintain its focus on the strengthening of health systems in partner countries and the integration of programs across health interventions. The Committee includes further language under "Reports" in this heading.

*Nutrition.*—The Committee supports effective nutrition interventions, including to reduce stunting and wasting, increase breastfeeding and nutrition supplementation for pregnant women, promote early childhood development, and treat severe malnutrition, including through multilateral mechanisms. The Committee supports implementation of the Multi-Sectoral Nutrition Strategy to cohesively support the needs of vulnerable women and children, including those children in institutional care or other non-permanent family care. The Committee encourages USAID to make funding available for program implementation research, including in cooperation with other donors and through public-private partnerships, to develop and adopt best practices in nutrition that enhance health outcomes.

*Other health matters.*—The Committee directs that USAID consult with the Committees on Appropriations on the estimated need and cost-effectiveness of supporting programs that focus on the following health issues: children with hydrocephalus; children with autism; and neurological disorders, including Alzheimer's disease and dementia. The Committee encourages USAID to consider treatment and training programs focused on cleft lip, cleft palate and other neglected issues such as congenital cataracts, club foot, and hernias.

*Polio.*—The Committee provides funding under this heading for global programs to combat and eradicate polio and notes that global polio eradication programs are also funded by the CDC.

*Reproductive health and voluntary family planning.*—The Committee recommendation includes \$750,000,000 for reproductive health and voluntary family planning in this Act. The Committee continues prior year restrictions on the use of any funds in this Act

for abortion as a method of family planning or to motivate or coerce any person to practice abortion.

The Committee directs the Secretary of State, when making a determination of support or participation in coercive abortion or involuntary sterilization, to include in any such determination to the appropriate congressional committees the investigatory steps taken over the previous twelve months to determine that such organization directly supports the management of such program, the interviews conducted, and the evidence collected.

The Committee recognizes that information and assistance for women and families interested in healthy timing and spacing of pregnancies can enhance maternal and child health and improve the chances of survival of women and children. The Committee urges USAID to prioritize voluntarism and informed choice in expanding the reach and impact of family planning programs by providing counseling, education, and services on a full range of modern and effective contraceptive methods. Furthermore, the Committee urges USAID to promote the awareness and use of Internet-based technology that supports fertility-awareness methods of family planning that are proven effective.

*Research.*—The Committee recognizes the important role USAID has played in health-related research and supports continued investments in global health technologies across the agency's health programs to better address longstanding and emerging global health challenges. To further this effort, the Committee directs the Department of State and USAID to coordinate and undertake a consultative process with the Department of Defense, the CDC, the National Institutes of Health (NIH), the Food and Drug Administration, and OGAC as agencies develop their global health research priorities to ensure that United States investments in global health research are efficient, coordinated, and streamlined.

The Committee encourages USAID to include efforts to find new diagnostic and treatment tools for tuberculosis and effective, affordable contraceptives in their research agenda. The Committee includes further language under "Reports" in this heading.

*Tuberculosis.*—The Committee recommendation includes funding to combat drug-susceptible and drug-resistant tuberculosis. The USAID Administrator is directed to consult with the Committees on Appropriations regarding the use of funds in this Act for such purposes.

The Committee expects progress reports issued on the National Action Plan for Combating Multidrug-Resistant Tuberculosis (MDR-TB) to include, on a country-by-country basis, a description of: efforts to increase active case finding; the use of molecular diagnosis methods; the number of adults and children receiving treatment for MDR-TB; the proportion of those treated with regimens that include new tuberculosis drugs; efforts to address side-effects of treatment; factors impeding scale up; and progress in expanding community-based care.

*Vaccines.*—The Committee recommends a United States contribution of \$290,000,000 for The GAVI Alliance in recognition that vaccines are key to decreasing the number of children who die before age five.

The Committee notes USAID's investments in malaria and HIV/AIDS vaccine development and supports continued efforts to create

effective vaccines for malaria and HIV/AIDS as part of a comprehensive prevention, diagnostic, and treatment strategy. The USAID Administrator should also consider vaccine development efforts to prevent and respond to outbreaks from deadly viruses from funds provided for global health security. Furthermore, the Committee directs the USAID Administrator to consult with the Committees on Appropriations on amounts proposed for vaccine development for fiscal year 2020.

*Vulnerable children.*—The Committee recommendation includes funds to support programs and activities that address the needs of vulnerable children, including childhood blindness programs that build capacity for vision screening and address vision impairment. Children are particularly vulnerable to the psychological impacts of conflict and the Department of State and USAID are encouraged to prioritize interventions to assist children recovering from trauma.

The Committee looks forward to the release of an updated United States Government Action Plan on Children in Adversity (APCA), and supports USAID's objectives of building strong beginnings, putting family care first, and protecting children from violence, abuse, and neglect. In carrying out these programs, USAID should partner with organizations that demonstrate an expertise promoting permanent family-based care, foster care programs in and outside of family networks, and preventing unnecessary family separation. The new Action Plan should include evidence-based strategies to protect children from violence and abuse. The Committee directs the USAID Administrator to regularly update the Committee on APCA implementation.

#### *Reports, USAID*

*Health systems.*—The USAID Administrator is directed to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the outcomes achieved over the last 12 months by U.S. global health programming including areas where results are being sustained by the transfer of responsibility to local health systems. The report should include best practices of global health integration as well as barriers to achieving greater integration including across funding streams and agencies.

*Research.*—The Committee directs the USAID Administrator to continue the annual report on health-related research, which is important for transparency and oversight of the agency's work on global health research to be submitted not later than 45 days after enactment of this Act. For fiscal year 2020, the report should also include information on the consultative process to determine global health research priorities as directed under this heading.

*Global health security and emerging health threats.*—The Committee recommendation includes funds to promote global health security and to address emerging health threats overseas. Not later than 30 days after enactment of this Act, and prior to the initial obligation of funds, the Committee directs the USAID Administrator to submit to the Committees on Appropriations a report on the proposed uses of such funds on a country and project basis including possible contributions to multilateral mechanisms. The Committee directs that such report shall be updated and submitted

to the Committees on Appropriations every 90 days until the funds are obligated.

*HIV/AIDS Prevention and Treatment*

The Committee recommendation includes a total of \$6,260,000,000 to fight HIV/AIDS. Of this amount, the Committee recommendation includes \$5,930,000,000 to be directly apportioned to the Department of State, which is an increase of \$210,000,000 above the fiscal year 2019 enacted level. The Committee recommends continued support for a United States contribution to the Joint United Nations Programme on HIV/AIDS (UNAIDS).

The Committee recognizes the significant achievements of the President's Emergency Plan for AIDS Relief (PEPFAR) through the support of anti-retroviral treatment, testing, counseling, and other prevention measures. The Committee recommends prioritizing pregnant women within programs to prevent and treat HIV and expects OGAC to continue efforts to provide HIV positive pregnant women services to prevent mother-to-child transmission, including targeted testing strategies and adherence support through breastfeeding. Additionally, the Committee recommends that OGAC build upon the success of the Accelerating Children's Treatment Initiative, particularly for infants and young children at the highest risk of dying without treatment. The Committee urges OGAC to ensure that women and girls have adequate access through their existing health providers to HIV/AIDS prevention, care, and treatment services.

The Committee directs OGAC to focus on capacity for HIV diagnostics, including early infant diagnosis and the use of point-of-care diagnostics; anti-retroviral treatment with age-appropriate pediatric formulations; and improving case-finding and adherence support.

For PEPFAR, sustainability means that a country has services, systems, and resources to effectively and efficiently control the HIV/AIDS epidemic. The Committee directs PEPFAR to include in its annual report a country-by-country assessment of sustainability and the country specific obstacles to sustainability.

The Committee supports OGAC's engagement with post-secondary institutions as authorized in section 204(c) of Public Law 110–293 and directs OGAC to consult with the Committees on Appropriations on its efforts in this area.

*Microbicides.*—The Committee recommends continued support for microbicide development and directs OGAC to coordinate with USAID, NIH, other Federal agencies, and donors in order to advance microbicide development and implementation. The Committee directs OGAC to work with USAID on a plan for product rollout and access and update the Committees on Appropriations on a regular basis on the use of funds in fiscal year 2020.

*Key populations.*—The Committee expects that a focus on key populations be central to PEPFAR's prevention and treatment strategies to include countering stigma and discrimination of lesbian, gay, bisexual, transgender, and intersex (LGBTI) persons.

The Committee understands OGAC and USAID are exploring partnerships to prevent the spread of human papillomavirus and cervical cancer through screening and treatment programs in low-income countries with high prevalence and directs OGAC and

USAID to consult with the Committees on Appropriations on plans for and progress of such partnerships. The Committee notes there was no request for programs to diagnose or treat cervical cancer and the Committee directs that no funds be reprogrammed from multilateral organizations for such purpose.

*Global Fund.*—The Committee recommendation includes \$1,560,000,000 for the first installment of the sixth replenishment of the Global Fund to Fight AIDS, Tuberculosis, and Malaria. The Committee notes that this amount shall be fully obligated for this first installment unless the conditions of section 202(d) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003, as amended, have not been met or the maximum threshold in such section has been exceeded. Oversight of the Global Fund remains a top priority, as well as continued support for an independent Office of the Inspector General. The Committee includes further language under “Reports” in this heading.

*Programs for vulnerable children.*—The Committee encourages OGAC to continue to align existing programs for vulnerable children with the goals and objectives of APCA and ensure that orphans and vulnerable children remain a priority within PEPFAR country programs. The Committee supports the continued integration of APCA’s first objective into PEPFAR Mother-to-Child Transmission Programs; continued support for efforts to meet the needs of children living outside of family care, and mitigation of the impact of HIV/AIDS on children and adolescents in affected communities. Progress toward these goals should be reported as part of PEPFAR’s Annual Report to Congress.

The Committee is disappointed in the lack of responsiveness to congressional inquiries and encourages OGAC to improve in this area.

#### *Reports, OGAC*

*Localization.*—The Committee supports OGAC’s effort to build greater sustainability into its life-saving programs by transferring responsibility to national governments and local implementers. However, the transition must be carefully implemented and monitored to ensure careful stewardship of taxpayer resources and continuous coverage for beneficiaries. The Committee encourages PEPFAR to consider transitional grants and other innovative mechanisms that will allow for the responsible transfer of responsibility to a new implementing partner. The Committee directs that, not later than 45 days after enactment of this Act, and prior to the approval of any fiscal year 2020 Country Operating Plan, the United States Global AIDS Coordinator shall submit to the appropriate congressional committees a plan for the greater use of local partners that includes the following: (1) the process used by OGAC to determine an organization’s ability to meet the responsibilities of a PEPFAR implementer; (2) procedures to identify, manage, and mitigate any risks identified; and (3) plans to monitor the consistency and quality of service delivery and respond quickly if a gap is identified.

*Global Fund.*—The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the Global Fund’s progress on the following: (1) maintaining transparency, including the publication



of the Global Fund OIG reports on a public website; (2) providing sufficient resources and policies for an independent OIG; (3) publication of regular audits and investigations of financial, programmatic, and reporting aspects of the Global Fund, its grantees, recipients, and Local Fund Agents; and (4) enforcement of policies which reflect best practices for the protection of whistleblowers.

*Pediatric treatment.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of the Act, on PEPFAR’s current and planned activities to: (1) reduce new HIV infections in children and adolescents to the most effective treatment; (2) link HIV-positive children and adolescents to the most effective treatment regimens and retain them in care; and (3) mitigate the impact of HIV/AIDS on children and adolescents in HIV-affected communities.

#### DEVELOPMENT ASSISTANCE

Fiscal Year 2019 enacted level .....	\$3,000,000,000
Fiscal Year 2020 request <sup>1</sup> .....	0
Committee recommendation .....	4,164,867,000
Change from enacted level .....	+1,164,867,000
Change from request .....	+4,164,867,000

<sup>1</sup>The fiscal year 2020 request proposes to consolidate funds under this heading and Economic Support Fund.

The Committee recommendation includes \$4,164,867,000 for Development Assistance. Programs funded by this account should be directed for long-term development programs to build the resilience and stability of communities and support broad-based economic growth.

The Committee’s recommendation includes most countries’ long-term development programs even if they are also receiving support under the heading Economic Support Fund.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### DEVELOPMENT ASSISTANCE

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Africa:	
Cameroon .....	\$4,000
Central African Republic .....	3,000
Chad .....	3,000
Democratic Republic of the Congo .....	75,188
Djibouti .....	9,000
Liberia .....	65,500
Niger .....	20,000
West Africa Anti-Slavery .....	2,000
Counter-Lord’s Resistance Army Program .....	10,000
East Asia and the Pacific:	
Burma .....	55,000
Vietnam, Vietnam Education Foundation Act .....	5,000
Countering Violent Extremism in Asia .....	2,500
Near East:	
Lebanon .....	56,300
<i>of which, scholarships</i> .....	12,000
Morocco .....	10,000
Refugee Scholarships .....	8,000

## DEVELOPMENT ASSISTANCE—Continued

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
South and Central Asia:	
Bangladesh labor programs .....	3,000
Sri Lanka .....	30,000
Western Hemisphere:	
Barbados and the Eastern Caribbean .....	2,000
Colombia .....	61,000
El Salvador .....	55,035
Guatemala .....	93,000
Haiti .....	51,000
Honduras .....	75,000
Mexico .....	10,000
Nicaragua .....	10,000
<i>of which, democracy programs</i> .....	<i>10,000</i>
Global Programs:	
American Schools and Hospitals Abroad .....	30,000
Combating Child Marriage .....	15,000
Community Development Fund .....	80,000
Cooperative Development .....	14,500
Disability Programs .....	10,000
Feed the Future Innovation Labs .....	55,000
Global Crop Diversity Trust .....	5,500
Low Cost Eyeglasses Pilot Program .....	2,500
Ocean Freight Reimbursement Program .....	1,500
Patrick Leahy War Victims Fund .....	13,500
Section 7060(f) Reconciliation Programs .....	30,000
Trade Capacity Building .....	18,000
USAID Advisor for Indigenous Peoples Issues .....	3,500
Victims of Torture .....	12,000
Wheelchairs .....	5,000

*Agriculture*

The Committee recommendation includes not less than \$1,005,600,000 for food security and agriculture development as authorized by the Global Food Security Act of 2016 (Public Law 114–195). The Committee appreciates the whole-of-government approach presented in the Global Food Security Strategy and directs the USAID Administrator to consult with the Committees on Appropriations on such strategy, including the benchmarks and performance metrics. The Committee recognizes the importance of bio-fortification as a part of the Global Food Security Strategy and urges continued support for such efforts.

The Committee supports Feed the Future’s comprehensive approach to combating global food insecurity and poverty and intends that programs are prioritized for small-holder farmers, particularly for women, and other vulnerable populations. The Committee supports the Global Food Security Strategy’s recognition of agricultural research and academic institutions, including land-grant universities and extension services, as key stakeholders in food security and agricultural development. The Committee expects the USAID Administrator to ensure that country coordinators for agriculture development in target countries have the necessary technical expertise to oversee all food security programming in such countries. The Committee supports efforts to ensure there are adequate storage facilities and distribution systems available in recipient countries to prevent spoilage or waste, and encourages the deployment of American technology and management systems to en-

hance post-harvest food safety and security. The Committee intends that funds provided to countries for food security and agricultural development should be made available at levels not less than the prior fiscal year, particularly for countries with high levels of food insecurity.

*Agricultural research.*—The Committee recommendation includes not less than \$142,200,000 for the research initiatives of the Bureau for Food Security, of which \$55,000,000 is for the Feed the Future Innovation Labs. The Committee commends USAID for its increased engagement with United States universities to capitalize on the unparalleled research capacities of United States institutions of higher education to solve the world's most challenging agricultural development and food security problems. The Committee directs that the request level for the research and development initiatives be designated in the CBJ for fiscal year 2021.

*Market-based social enterprises.*—The Committee supports the work of market-based social enterprises, and encourages USAID to continue partnering with organizations that engage with small-holder farmers or other beneficiaries in cost-sharing programs to reduce the cost of program administration.

#### *Economic Growth*

*Illegal, unreported, unregulated (IUU) fishing.*—The Committee encourages USAID to support efforts to combat IUU fishing by building the capacity of countries to adopt sustainable fisheries management and seafood import monitoring programs.

*Microenterprise and microfinance.*—The Committee recommendation includes not less than \$265,000,000 in this Act for micro, small, and medium-sized enterprises. The Committee directs the USAID Administrator to prioritize investments in microenterprise and microfinance in sub-Saharan Africa to reach the poorest and most marginalized and to consult with the Committees on Appropriations on efforts to focus existing resources for this purpose. The Committee supports such programs to promote economic development in communities throughout the developing world and encourages USAID to continue such programs in Mexico and Central America.

The Committee supports funding consistent with prior years to support the programs and activities of the Office of Private Capital and Microenterprise.

*Trade capacity building.*—The Committee continues to support capacity building activities, specifically on labor and environmental standards, in countries with free trade agreements with the United States to ensure that United States workers and businesses can compete on a level playing field. The Committee directs that not less than half of such funding be allocated for labor activities, including efforts to bring workers into the formal economy. The Department of State and USAID are directed to consult with the Committees on Appropriations prior to the obligation of these funds.

#### *Education*

*American Schools and Hospitals Abroad (ASHA).*—The Committee recommendation includes not less than \$30,000,000 for the ASHA program. The Committee continues to recognize the impor-

tant contributions made to United States foreign policy interests by institutions funded by this program, including fostering a positive image of the United States around the world. The Committee notes the distinct mandate of ASHA from other USAID development programs, including the focus on public diplomacy and fostering American values, ideas, and practices. The Committee also notes that many of the successful ASHA programs operate in countries that are largely absent of other USAID programs. The Committee expects ASHA funds to continue to be allocated through an open and competitive process. The Committee expects USAID to allocate funds to administer the ASHA program from funds provided for Operating Expenses on a proportionate basis with other agency programs.

The Committee directs the USAID Administrator to notify the Committees on Appropriations prior to making any changes to the annual solicitation for ASHA, including consulting with the Committees on Appropriations not less than 15 days prior to issuing the annual solicitation for ASHA. In addition, the Committee directs USAID to restore past performance to the review criteria in the annual solicitation.

*Basic education.*—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. The Committee recommendation includes not less than \$925,000,000 for basic education programs in this Act. The Committee includes further language under “Reports” in this heading.

The Committee encourages USAID to build local capacity and leadership development in the education sector and ensure all children gain the foundational skills essential to success. Basic education funds should also be used for secondary education activities and to prioritize girls education which is critical to their future economic empowerment and United States foreign policy objectives.

The Committee encourages USAID to continue to strengthen early learning and pre-primary education programming. USAID should explore opportunities to promote early child development through ongoing activities and programs, including screening for early development delays and training for caregivers about behaviors that promote brain development.

The Committee believes that schools can be centers of learning and development for an entire community and expects programs in other sectors to be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. The Committee recommends USAID consider school-based eye health programs to help ensure access to eyeglasses for children. The Committee encourages USAID to place an emphasis on basic education programs in the Western Hemisphere.

*Higher education.*—The Committee recommendation includes not less than \$235,000,000 for assistance for higher education. The recommendation includes funds for partnerships between higher education institutions in the United States and Malawi. The Committee notes the important role United States universities have played in advancing recent innovations in e-learning and directs

USAID to include a focus within partnerships in Malawi to increase access to higher education through the use of this technology.

The Committee commends USAID for its engagement with U.S. universities to solve the world's most challenging development problems, including through the Feed the Future Innovation Labs and the Higher Education Solutions Network. Furthermore, the Committee recommendation includes not less than \$35,000,000 for programs to build institutional capacity of universities and colleges in developing nations through partnerships with United States universities, of which not less than \$15,000,000 is for new partnerships. The Committee directs USAID to initiate new competitive grants for partnerships of a sufficient length and size to make a transformational impact on colleges and universities in developing nations.

The Committee supports funds for higher education programs in the Western Hemisphere. The Committee notes that reaching underserved populations in Latin America and the Caribbean with educational programs of sufficient duration to provide leadership, language skills, and career training is important for countries' economic and social development. Therefore, the Committee urges USAID to prioritize educational opportunities at post-secondary institutions for underserved populations in the region.

The Committee expects funds provided for higher education to be made available through open and competitive processes.

*Environment.*—The Committee supports efforts to address changes in the environment that are impacting global stability and U.S. national security. The Committee directs that biodiversity programs shall not support the expansion of industrial logging or any other industrial scale extractive activity into areas that were primary/intact tropical forests as of December 30, 2013. The Committee directs the Secretary of the Treasury to instruct the United States executive director of each international financial institution to vote against any financing of any such activity.

The Committee supports continued funding of great apes and Indonesian orangutan conservation at not less than prior year levels.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### ENVIRONMENT PROGRAMS

[Budget authority in thousands of dollars]

Programs	Budget Authority
Biodiversity:	
of which, Andean Amazon .....	\$24,500
of which, Brazilian Amazon .....	11,000
of which, Central Africa Regional Program for the Environment (CARPE) .....	43,000
USAID .....	[23,400]
United States Fish and Wildlife Service (USFWS) .....	[19,600]
of which, Guatemala and Belize .....	5,000
USAID .....	[3,500]
Department of Interior .....	[1,500]
of which, Lacey Act .....	3,500
of which, USFWS .....	10,900
Great Apes .....	[5,000]
Migratory Birds Conservation .....	[750]
Sea Turtles .....	[150]

## ENVIRONMENT PROGRAMS—Continued

[Budget authority in thousands of dollars]

Programs	Budget Authority
of which, United States Forest Service .....	8,000
Toxic Chemicals .....	8,000
Waste Recycling .....	8,000

*Countries*

*Angola.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on efforts to support conservation needs in Angola.

*Cameroon.*—The Committee directs the Secretary of State and USAID Administrator to support inclusive dialogue in Anglophone and Francophone regions of Cameroon.

*Haiti.*—The Committee notes that, despite significant investments in the country's development, Haiti remains among the poorest countries in the Western Hemisphere. The Committee encourages USAID to consider strategies that work with local governments to assess areas of potential economic growth and integration with governance programs. Consistent with the USAID private sector engagement policy, opportunities for public-private partnerships and development finance should be evaluated.

The Committee notes the sustainability review included in House Report 115–829 and directs the USAID Administrator to consult with the Committees on Appropriations on continued opportunities to review programs, partners, metrics and local conditions in Haiti that will impact the success of current investments.

*Kenya conservation programs.*—The Committee supports conservation programs for the USAID Kenya program and the East Africa regional environment program, with particular emphasis on the unique needs of northern Kenya and the Maasi Mara, to help: (1) scale-up wildlife conservation in the critical target ecosystems which fall outside national protected area in Kenya; (2) advance economic opportunity, strengthen governance and conflict-resolution and combat wildlife trafficking through community conservancies across Kenya; (3) strengthen the national policy and regulatory framework to cement conservation as a recognized and protected land use; and (4) create a community conservation field-based training center to systematically engage government and community partners from across Africa to advance the community conservation model.

*Lebanon scholarships.*—The Committee recommendation includes funds for scholarships for Lebanese students with high financial need to attend not-for-profit educational institutions in Lebanon that meet standards comparable to those required for American accreditation. Students in Lebanon should be eligible for scholarships if they demonstrate financial need, have strong academic records, and show potential to contribute to the long-term political, economic, and social development of Lebanon. The Committee directs that these funds be awarded through an open and competitive process.

*Scholarship program for refugees.*—The Committee recommendation includes funds to continue the university scholarship pilot program for refugees in Lebanon. Such funds are in addition to funds

made available for assistance for Lebanon under this heading. The USAID Administrator is directed to consult with the Committees on Appropriations on an ongoing basis on how the program will be administered consistent with the Lebanon scholarship program at not-for-profit educational institutions in Lebanon that meet the standards required for American accreditation, and other matters related to implementation.

*Somalia.*—The Committee supports increased funding for Somalia to support the formation of legitimate, durable institutions and economic development that will enhance peace and stability in the country. Particular attention should be given to programs that prioritize youth. The Committee includes further language under “Reports” in this heading.

#### *Global Programs*

*Gender.*—The Committee is encouraged by the prioritization of women’s economic empowerment and directs the USAID Administrator to include in these efforts improved access to education and health services, elimination of regulatory barriers, and support for entrepreneurship opportunities. The Committee encourages all programs funded by this Act to improve the disaggregation of monitoring and evaluation data to better assess the impact of programming on women and girls. The Committee includes further information under “Reports” in this heading.

*New partners.*—The Committee supports USAID’s efforts to find additional opportunities to work with new partners and directs the USAID Administrator to provide regular updates to the Committees on Appropriations on progress in this area.

*Ocean Freight Reimbursement Program.*—The Committee recommendation includes \$1,500,000 for USAID’s Ocean Freight Reimbursement Program to continue support for Private Voluntary Organizations through a competitive grant program pursuant to section 123(b) of the Foreign Assistance Act of 1961. The USAID Administrator is directed to consult with the Committees on Appropriations on the administration of the program for fiscal year 2020.

*Development innovation.*—The Committee supports funding at not less than the prior year for Development Innovation Ventures and encourages USAID to support evidence-based mechanisms that leverage United States investments to advance development innovation.

*Indigenous peoples.*—The Committee recommendation includes funding for grants and other activities administered by the USAID Advisor for Indigenous Peoples Issues. The Committee encourages the Advisor for Indigenous People to investigate the impact of violence on indigenous women and children and challenges to indigenous lands, particularly in Latin America.

*Reconciliation programs.*—The Committee recommendation provides \$30,000,000 under this heading to support people-to-people reconciliation programs that bring together individuals of different ethnic, religious, and political backgrounds from areas of civil strife and war, which shall include reconciliation activities between Israelis and Palestinians at not less than the prior year level. Funds shall be awarded through a competitive grant process.

*Water, sanitation, and hygiene (WASH).*—The Committee recommendation includes not less than \$435,000,000 in this Act for

long-term, sustainable water supply, sanitation, and hygiene projects pursuant to Public Law 109–121, as amended by Public Law 113–289. The Committee directs that not less than \$195,000,000 of such funds shall be made available for programs and activities in sub-Saharan Africa, which should be prioritized for the poorest communities and countries in accordance with Public Law 113–289. The Committee expects these programs to include robust monitoring and evaluation and directs USAID to consult with the Committees on Appropriations on these efforts.

The Committee notes that access to adequate water, sanitation, and hygiene is a critical component of disease prevention. The Committee supports greater integration of WASH services with nutrition and health programs, which reinforces priority actions identified in the USAID Water and Development Strategy and Multi-Sectoral Nutrition Strategy. The Committee notes that a lack of access to toilets, adequate sanitation, and hygiene products impacts women and girls in particular and recommends USAID address this issue in the design of WASH programs. The Committee includes further language under “Reports” in this heading.

The Committee notes the rapid urbanization of countries in the developing world and recommends USAID give special consideration to urban WASH projects. The Committee encourages USAID to explore using American expertise in drilling methods that reach deeper aquifers and avoid contamination to expand inexpensive, sustainable access to water.

The Committee encourages the USAID Administrator to utilize American standards in the design and implementation of relevant development programs, such as water and sanitation projects. USAID is directed to consult with the Committees on Appropriations on the use of such standards in the design and implementation of development programs.

### *Reports*

*Adolescent girls.*—The Secretary of State, in consultation with the USAID Administrator, is directed to submit to the appropriate congressional committees, not later than 45 days after enactment of this Act, a report on the actions taken over the previous 12 months to implement the U.S. Global Strategy to Empower Adolescent Girls including programs to reduce the incidence of child and forced marriage and address the needs of already married adolescent girls, encourage the abandonment of female genital cutting and address the needs of those who have already undergone these procedures, and the training of staff on the specific challenges and needs of adolescent girls. The report should also be posted on a publicly available website.

*Basic education.*—The Committee directs that, pursuant to the Reinforcing Education Accountability in Development Act (Public Law 115–56), the annual report to Congress on the U.S. Government Strategy on International Basic Education should include programmatic funding by education level (pre-primary, primary, secondary, post-secondary/non-higher education, and higher education) as well as a list of indicators that will be used to monitor performance for each of these education levels and the criteria used to prioritize country programs. Data should be disaggregated by



age, sex, marital status, and disability when practicable and appropriate.

*Gender.*—The Committee directs the USAID Administrator, not later than 90 days after enactment of this Act, to submit to the Committees on Appropriations a detailed implementation plan of the Women’s Global Development and Prosperity Initiative including focus countries and planned metrics.

*Somalia.*—The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to submit an update to the report required under this heading in House Report 114–93 to the Committees on Appropriations and consult with the Committees on the content of the report prior to its submission.

*WASH.*—The Committee directs the USAID Administrator, not later than 45 days after enactment of this Act, to update the report on how women’s access to adequate sanitation facilities and feminine hygiene products are included in the design and implementation of the Agency’s WASH programs. The report should also include recommendations for how USAID could improve its management of investments in this area, including through targeted program definitions.

#### INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$4,385,312,000
Fiscal Year 2020 request <sup>2</sup> .....	0
Committee recommendation <sup>3</sup> .....	4,435,312,000
Change from enacted level .....	+50,000,000
Change from request .....	+4,435,312,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$584,278,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The Fiscal Year 2020 request includes \$5,968,000,000 under a new heading, “International Humanitarian Assistance.”

<sup>3</sup>The fiscal year 2020 recommendation includes \$1,733,980,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$4,435,312,000 for International Disaster Assistance, of which \$1,733,980,000 is designated for OCO/GWOT.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons. Funds are also provided for the Emergency Food Security Program, as authorized in the Global Food Security Act of 2016 (Public Law 114–195).

*Child protection.*—The Committee recognizes the need for additional protection of children in conflict and crisis settings. The Committee encourages the Office of Foreign Disaster Assistance, or successor bureau, to play an increasing leadership role to protect children in humanitarian crises and ensure that protection is integrated across other humanitarian sectors.

*Cyclone Adai.*—The Committee is concerned about the dire humanitarian situation in Mozambique, Malawi, and Zimbabwe as a result of Cyclone Adai. The Committee urges USAID to assess both the humanitarian and development needs in the affected region

and program funds made available by this Act to assist in addressing such needs.

*Ethnic and religious minorities.*—The Committee recommendation includes funds under this heading for support of humanitarian assistance for displaced, vulnerable, and persecuted ethnic and religious minorities to: (1) facilitate the implementation of an immediate, coordinated, and sustained response; (2) enhance protection of conflict victims; (3) improve access to secure locations for obtaining humanitarian and resettlement services; and (4) build resilience and help reestablish livelihoods for displaced and persecuted persons in their communities of origin.

#### INTERNATIONAL HUMANITARIAN ASSISTANCE

Fiscal Year 2019 enacted level .....	\$0
Fiscal Year 2020 request .....	5,968,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	–5,968,000,000

The Committee recommendation does not include the funding proposed in the fiscal year 2020 request for International Humanitarian Assistance. The Committee does not support the consolidation of all overseas humanitarian assistance into a single account. As in prior years, funds for such assistance are provided under the headings International Disaster Assistance and Migration and Refugee Assistance.

#### TRANSITION INITIATIVES

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$92,043,000
Fiscal Year 2020 request .....	112,043,000
Committee recommendation .....	92,043,000
Change from enacted level .....	0
Change from request .....	–20,000,000

<sup>1</sup> The fiscal year 2019 enacted level includes \$62,043,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$92,043,000 for Transition Initiatives.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick-impact activities for conflict prevention or stabilization.

The Committee recommendation continues the following requirements: (1) funds made available under this heading may only be administered by the Office of Transition Initiatives (OTI); and (2) up to \$15,000,000 of funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for the purposes and with the authorities provided under this heading if the Secretary of State determines it is in the national interest and following consultation with the Committees on Appropriations.

The Committee directs OTI to submit a report to the Committees on Appropriations five days prior to starting a new program.

The Committee directs OTI to submit a report to the Committees on Appropriations summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2020, including programs supported with transferred funds, subject to the reporting requirements of the Committees on Appropriations.

## COMPLEX CRISES FUND

Fiscal Year 2019 enacted level .....	\$30,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+30,000,000

The Committee recommendation includes \$30,000,000 for the Complex Crises Fund, which shall be apportioned to USAID not later than 45 days after enactment of this Act.

## DEVELOPMENT CREDIT AUTHORITY

Program Account:	
Fiscal Year 2019 enacted level .....	\$55,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-55,000,000
Change from request .....	0
Administrative Expenses:	
Fiscal Year 2019 enacted level .....	\$10,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-10,000,000
Change from request .....	0

Pursuant to section 1463 of the BUILD Act of 2018 (division F of Public Law 115-254), the funds, personnel, assets, and liabilities of the Development Credit Authority will be transferred to the United States International Development Finance Corporation (DFC) at the end of the transition period for the DFC on September 30, 2019.

## ECONOMIC SUPPORT AND DEVELOPMENT FUND

Fiscal Year 2019 enacted level .....	\$0
Fiscal Year 2020 request .....	5,234,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-5,234,000,000

The Committee does not recommend funds under this heading, as proposed in the fiscal year 2020 budget request.

## DEMOCRACY FUND

Fiscal Year 2019 enacted level .....	\$227,200,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	273,700,000
Change from enacted level .....	+46,500,000
Change from request .....	+273,700,000

The Committee recommendation includes \$273,700,000 for Democracy Fund, which is \$46,500,000 above the fiscal year 2019 enacted level. Of the funds provided, \$172,700,000 shall be for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights, and Labor (DRL) at the Department of State, and \$101,000,000 shall be for the Center of Excellence on Democracy, Human Rights, and Governance (DRG) at USAID.

Funds included under this heading were requested under Economic Support and Development Fund. The Committee recommendation realigns most global democracy activities from Economic Support Fund and places them under this heading.

Funds under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### DEMOCRACY FUND

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Bureau for Democracy, Human Rights, and Labor, Department of State:	
<i>of which, Labor Rights and Labor Recruitment Reform</i> .....	\$8,000
<i>of which, Global Equality Fund</i> .....	7,500
<i>of which, International Religious Freedom</i> .....	10,000
<i>of which, Internet Freedom</i> .....	14,000
Bureau for Democracy, Conflict, and Humanitarian Assistance, USAID:	
<i>of which, Global Labor Program</i> .....	12,500
<i>of which, Internet Freedom and Information Safety</i> .....	6,000
<i>of which, Civil Society Innovation</i> .....	4,000
<i>of which, Protection of LGBTI Persons</i> .....	5,000

#### Reports

*Additional resources.*—The Committee directs DRL at the Department of State and DRG at USAID to jointly report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the planned use of additional resources.

*Annual human rights reports.*—The Committee directs the Department of State to include in its annual country human rights reports violations of women's reproductive rights and descriptions of official government discrimination of LGBTI persons.

*Human rights.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator, to submit a report, not later than 45 days after enactment of this Act, on the activities of the Special Envoy for the Human Rights of LGBTI Persons at the Department of State and the Senior LGBTI Coordinator at USAID in promoting U.S. engagement with governments, citizens, civil society, and the private sector on these issues.

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal Year 2019 enacted level .....	\$760,334,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	770,334,000
Change from enacted level .....	+10,000,000
Change from request .....	+770,334,000

The Committee recommendation includes \$770,334,000 for Assistance for Europe, Eurasia and Central Asia.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Countering Russian Influence Fund .....	\$75,000
Georgia .....	83,025
Moldova .....	51,853
Ukraine .....	250,000

*Countering anti-Semitism, xenophobia, and racism in Europe.*—The Committee recommendation includes an additional \$1,000,000 above the prior year enacted level for the Organization for Security and Cooperation in Europe to support the Countering Racism and Xenophobia Initiative.

*Civil society in Central and Eastern Europe.*—The Committee is concerned with the erosion of rule of law and increased corruption in Central and Eastern Europe, which provides opportunities for Russian and Chinese influence in the region, and undermines United States national security interests. The Committee encourages the Secretary of State and the USAID Administrator to work with civil society organizations to support the rule of law and to counter democratic backsliding in the region.

*Cyprus.*—The Committee notes that no funds were requested for Cyprus, but should the Secretary of State decide to provide funds, such assistance should only be used for measures aimed at reunification and designed to reduce tensions and promote peace and cooperation between the two communities on Cyprus. The Committee notes that such programs are subject to the requirements of section 7015 of this Act. Funding for the United States assessed cost of the UN Peacekeeping Force in Cyprus are provided under Contributions for International Peacekeeping Activities.

*Energy security for United States allies and partners.*—The Committee recognizes the importance of European energy security to United States national security and is troubled by the probable impacts of the Nord Stream II pipeline. The Committee supports Department of State and USAID current efforts and recommends the Secretary of State and the USAID Administrator take further diplomatic and programmatic steps to foster European energy independence and diversification, including through programs to increase the use of alternative sources of energy, such as green technologies and liquefied natural gas, and through supporting energy sector reforms.

*Georgia rule of law.*—The Committee recommendation includes \$83,025,000 under this heading for Georgia, and recommends the Secretary of State and the USAID Administrator prioritize programs aimed at strengthening rule of law and democratic institutions to promote transparency and good governance while countering Russian malign influence.

The Committee notes that over the years economic reforms made by the Government of Georgia have resulted in strong economic growth and foreign investment from the United States benefiting both countries. The Committee continues to believe it is critical that public and private Georgian entities continue to adhere to their contractual obligations with United States businesses and expects the Secretary of State to assist American businesses in Georgia who face challenges. The Committee looks forward to reviewing the Secretary of State's report required pursuant to House report 115-829, and directs that such report be delivered in an expeditious manner.

*Reconciliation programs.*—The Committee expects funds to be made available to further the economic, social development, and reconciliation goals of Public Law 99-415 at levels consistent with amounts provided in prior years.

*Research and training.*—The Committee recommendation includes \$3,000,000 for programs pursuant to section 7034(d) of this Act for research and training authorized by the Soviet-Eastern European Research and Training Act of 1983.

*Ukraine.*—The Committee recommendation includes \$250,000,000 under this heading for Ukraine, consistent with the fiscal year 2019 enacted level. The Committee is encouraged by the Department of State and USAID's efforts to strengthen cooperation with Ukraine on veterans' issues including improving psycho-social, health, and reintegration programs. The Committee urges the Department of State and USAID to continue this work, as well as bolster the capacity of the new Ministry of Veteran's Affairs to strengthen institutional effectiveness free from corruption.

The Committee remains encouraged by the Department of State and USAID's support of smallholder Ukrainian farmers and rural women through agricultural processors. The Committee directs the Department of State and USAID to develop mechanisms to work directly with women smallholders to support the development of co-operatives to empower increased productivity and marketability of smallholder's products.

#### *Reports*

*Cybersecurity cooperation.*—The Committee remains concerned with cyber-attacks by Russia in Europe and Eurasia, including reported efforts to disrupt critical infrastructure in Ukraine and elsewhere, and directs the Secretary of State to report to the Committees on Appropriations, not later than 45 days after the enactment of this Act, on ongoing and planned programs to improve cybersecurity cooperation with partners in Europe and Eurasia, including with Ukraine, the Baltics, and other countries, as appropriate. Such report shall be submitted in unclassified form, but may be accompanied by a classified annex.

*Support for eastern Mediterranean partners.*—The Committee appreciates the Secretary of State's presence at the sixth trilateral summit between Cyprus, Greece, and Israel, and supports the joint declaration made to increase regional cooperation, support energy independence, and to defend against external malign influences in the region. The Committee directs the Secretary of State to report to the Committees on Appropriations not later than 45 days after the enactment of this Act on available Department of State programs and mechanisms to support further cooperation between the United States and partners in the eastern Mediterranean, and encourages the Secretary of State to provide resources to support annual joint dialogues with officials, including career government personnel, of the Departments of State, Defense and Energy and their counterparts in the Governments of Greece, Cyprus, and Israel.

#### DEPARTMENT OF STATE MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$3,432,000,000
Fiscal Year 2020 request .....	365,062,000
Committee recommendation <sup>2</sup> .....	3,532,000,000
Change from enacted level .....	+100,000,000
Change from request .....	+3,166,938,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$1,404,124,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$1,400,124,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$3,532,000,000 for Migration and Refugee Assistance, of which \$1,400,124,000 is designated for OCO/GWOT.

Of the funds made available under this heading in this title, the Committee recommendation includes not less than \$35,000,000 to respond to small-scale emergency humanitarian requirements.

*Burmese refugees.*—The Committee urges the Secretary of State to provide robust diplomatic engagement and assistance for refugees and other displaced people from Burma, including those who have fled ethnic cleansing and other attacks.

*Child protection.*—The Committee recognizes the need for additional protection of children in conflict and crisis settings. The Committee encourages the Bureau of Population, Refugees, and Migration to play an increasing leadership role in protecting children in humanitarian crises and ensuring that such protection is integrated across other humanitarian sectors.

*Ethnic and religious minorities.*—The Committee recommendation includes funds under this heading for support of humanitarian assistance for vulnerable and persecuted refugees from ethnic and religious minorities to: (1) facilitate the implementation of an immediate, coordinated, and sustained response; (2) enhance protection of conflict victims; (3) improve access to secure locations for obtaining humanitarian and resettlement services; and (4) build resilience and help reestablish livelihoods for displaced and persecuted persons in their communities of origin.

*Humanitarian law and armed conflict.*—The Committee remains concerned over an increasing trend in violations of international humanitarian law in armed conflict and the lack of accountability for such violations. These violations include attacks on children, other civilians, and humanitarian workers; attacks on civilian infrastructure such as schools, hospitals, and food and water systems; and continued denial of humanitarian access to populations in need in Yemen, Syria, Iraq, South Sudan, and Venezuela. The Committee urges the Secretary of State to engage in diplomacy to address these issues and to support programming designed to document, investigate, and ensure accountability for such violations.

*North Korean refugees.*—The Committee recommendation includes sufficient funds for assisting North Korean refugees, including for protection activities in the People's Republic of China and other countries in Asia.

*Refugees in the Middle East.*—The Committee encourages the Secretary of State and the USAID Administrator, as appropriate, to ensure that the diplomatic and assistance needs of countries in the region offering safe haven to Syrian refugees are being addressed, including through assistance to host communities.

*Resettlement in Israel.*—The Committee recommendation includes not less than \$5,000,000 for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, which is the same as the request and similar to language carried in prior years.

*Sanitation facilities.*—The Committee encourages the Bureau of Population, Refugees, and Migration to place a special emphasis on the provision of safe and secure access to sanitation facilities for refugees, with a focus on women and girls and vulnerable populations.

*Tibetan refugees.*—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at levels commensurate with prior years.

*Unaccompanied refugee minors.*—The Committee urges the Secretary of State to provide robust support for the resettlement of unaccompanied refugee minors, including those who have fled ethnic cleansing and other attacks.

*United Nations Relief and Works Agency (UNRWA).*— Pursuant to section 7048(d), funds appropriated under this heading shall be made available to UNRWA unless the Secretary of State determines and reports to the Committees on Appropriations that UNRWA is violating certain policies related to neutrality, impartiality, prohibiting weapons in their facilities, regular inspections, educational materials, financial transparency, and auditing practices.

*Western Hemisphere.*—Amounts appropriated under this heading that are above the fiscal year 2019 level are intended, in part, to expand support for refugees fleeing economic collapse and repression in Venezuela and to increase support for ongoing efforts to enhance the capacity of the Mexican Commission of Assistance to Refugees to process asylum applications of refugees in Mexico.

#### *Report*

*Refugees in North Africa.*—The Committee directs, not later than 45 days after enactment of this Act, the Secretary of State, after consultation with the United Nations High Commissioner for Refugees and the Executive Director of the World Food Programme, to submit a report to the Committees on Appropriations describing steps taken to strengthen monitoring of the delivery of humanitarian assistance provided for refugees in North Africa, including any steps taken to ensure that all vulnerable refugees are receiving such assistance.

#### UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Fiscal Year 2019 enacted level .....	\$1,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	1,000,000
Change from enacted level .....	0
Change from request .....	+1,000,000

The Committee recommendation includes \$1,000,000 for United States Emergency Refugee and Migration Assistance Fund. The Committee also directs the transfer to Migration and Refugee Assistance of any balances in the Fund that exceed the limitation in paragraph (2) of section 2(c) of the Migration and Refugee Assistance Act of 1962.



## INDEPENDENT AGENCIES

## PEACE CORPS

## (INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2019 enacted level .....	\$410,500,000
Fiscal Year 2020 request .....	396,200,000
Committee recommendation .....	425,000,000
Change from enacted level .....	+14,500,000
Change from request .....	+28,800,000

The Committee recommendation includes \$425,000,000 for Peace Corps, of which \$6,330,000 is for the Office of the Inspector General.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation continues the ban on the use of funds for abortion, with certain exceptions, and requires an operating plan pursuant to section 7061 of this Act.

The Committee recommendation continues the requirement that the Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend a domestic or overseas office or country program. The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations listing all decisions made during the fiscal year to change the status of offices or country programs and the justifications for such decisions, subject to the reporting procedures of the Committees on Appropriations.

## MILLENNIUM CHALLENGE CORPORATION

Fiscal Year 2019 enacted level .....	\$905,000,000
Fiscal Year 2020 request .....	800,000,000
Committee recommendation .....	905,000,000
Change from enacted level .....	0
Change from request .....	+105,000,000

The Committee recommendation includes \$905,000,000 for Millennium Challenge Corporation. The Committee recommendation includes a limitation of \$109,000,000 for administrative expenses and not more than \$100,000 may be for representational expenses.

Funding included for administrative expenses is made available until September 30, 2021.

*Deobligation notification.*—Consistent with section 7015(c) of the Act, the reobligation of funds deobligated by the Millennium Challenge Corporation (MCC) is subject to the regular notification procedures of the Committees on Appropriations. In any notification of reobligation, the MCC shall indicate the Compact or activity that is the source of the deobligation and the year in which the deobligation occurred.

*MCC mandate.*—The Committee continues to direct the Chief Executive Officer (CEO) of the MCC to include the corresponding economic rate of return estimated for each line item funded in the compact in congressional notifications submitted for new compacts.

*Reporting requirements.*—The Committee directs the MCC to continue to adhere to the directives contained in House Report 114–154 with respect to reporting requirements.

*Threshold Program.*—The CEO of the MCC shall consult with the Committees on Appropriations if a planned threshold program will cause the total amount obligated for purposes of carrying out section 616 of the Millennium Challenge Act of 2003 (Public Law 108–199), as amended, to exceed 5 percent in fiscal year 2020.

#### INTER-AMERICAN FOUNDATION

Fiscal Year 2019 enacted level .....	\$22,500,000
Fiscal Year 2020 request .....	3,482,000
Committee recommendation .....	32,500,000
Change from enacted level .....	+10,000,000
Change from request .....	+29,018,000

The Committee recommendation includes \$32,500,000 for Inter-American Foundation. The Committee recommendation does not assume the consolidation of the Inter-American Foundation (IAF) into USAID, as proposed by the fiscal year 2020 request.

The increase in IAF's annual appropriation should be used to support the Central America Strategy, the Caribbean Basin Security Initiative, and programs in Colombia.

The Committee applauds the work of the IAF in supporting community-led solutions for building resiliency to disasters, extreme weather changes, and small farming operations in the Eastern Caribbean, while advancing U.S. priorities in the region.

The Committee encourages the IAF to support exchanges between Native American tribes in the United States and indigenous groups across Latin America to share best practices in successful business enterprises and to explore the development of mutually beneficial trade and investment relationships.

The Committee notes that section 7061(a) of this Act requires an operating plan for funds made available under this heading.

#### UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Fiscal Year 2019 enacted level .....	\$30,000,000
Fiscal Year 2020 request .....	4,623,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+25,377,000

The Committee recommendation includes \$30,000,000 for United States African Development Foundation. The Committee recommendation does not assume the consolidation of the United States African Development Foundation (USADF) into USAID, as proposed by the fiscal year 2020 request.

The Committee encourages the USADF to explore cooperation with African diaspora entities in the United States.

The Committee directs the USADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act for new grants. The Committee notes that section 7061(a) of this Act requires an operating plan for funds made available under this heading.

## DEPARTMENT OF THE TREASURY

## INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal Year 2019 enacted level .....	\$30,000,000
Fiscal Year 2020 request .....	30,000,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$30,000,000 for International Affairs Technical Assistance by the Department of the Treasury. The operating and spend plans required under section 7061 of this Act shall include estimated program and administrative costs by fiscal year of appropriation.

## TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

## DEPARTMENT OF STATE

## ECONOMIC SUPPORT FUND

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$3,717,861,000
Fiscal Year 2020 request <sup>2</sup> .....	0
Committee recommendation .....	2,178,763,000
Change from enacted level .....	– 1,539,098,000
Change from request .....	+2,178,763,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$1,172,336,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 request proposes to consolidate funds under this heading and Development Assistance.

The Committee recommendation includes \$2,178,763,000 for Economic Support Fund.

The Committee notes that funds recommended under this heading are provided to advance United States interests by helping countries meet political and security needs. The Committee recommendation includes short-term, diplomatic activities under this heading even if countries are also receiving support under the heading Development Assistance.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

## ECONOMIC SUPPORT FUND

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
East Asia and the Pacific:	
Burma .....	\$30,000
Vietnam dioxin removal .....	20,000
Middle East and North Africa:	
Lebanon .....	56,200
Middle East Partnership Initiative scholarship program .....	20,000
Middle East Regional Cooperation .....	5,000
Morocco .....	10,000
Near East Regional Democracy .....	52,000
South and Central Asia:	
Sri Lanka .....	10,000
Western Hemisphere:	
Colombia .....	146,328
Cuba democracy .....	20,000
Mexico .....	35,000
Venezuela .....	17,500

## ECONOMIC SUPPORT FUND—Continued

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
State Western Hemisphere Regional .....	125,300
<i>of which, Central America Regional Security Initiative</i> .....	100,000
<i>of which, Caribbean Basin Security Initiative</i> .....	25,300
Caribbean Energy Security Initiative .....	2,000
Global Programs:	
Ambassador-at-Large for Global Women's Issues .....	10,000
Atrocities Prevention (sec. 7034(b)) .....	2,500
Conflict and Stabilization Operations .....	2,500
Diplomatic Progress Fund .....	175,000
Forensic anthropology assistance related to war crimes .....	10,000
House Democracy Partnership .....	1,900
Protection and Investigation of Crimes against Religious Minorities .....	10,000

The Committee provides additional direction on programs in Africa, Latin America and the Caribbean, and South and Central Asia under title VII of this report.

*East Asia and the Pacific*

The Committee provides additional direction on programs in this region under section 7043 of this report.

*Vietnam.*—The Committee recommendation makes available resources for activities related to the remediation of dioxin contaminated sites in Vietnam to be administered in a manner consistent with prior years.

*Middle East and North Africa*

The Committee provides additional direction on programs in the region under section 7041 of this report.

*Middle East Partnership Initiative (MEPI).*—The Committee supports continued funding for the MEPI scholarship program. Scholarships should be made available for institutions that meet standards comparable to those required for American accreditation and should be awarded in a manner consistent with prior fiscal years, including on an open and competitive basis.

*USAID-Israel international development cooperation.*—The Committee is supportive of cooperative projects and notes relevant legislation is under consideration by the authorizing committee of jurisdiction. If authorized, the Committee encourages USAID to partner with Israel on projects that identify and support local solutions to address sustainability challenges relating to water resources, agriculture, and energy storage.

*Global Programs*

*Diplomatic Progress Fund (DPF).*—The Committee recommendation includes \$175,000,000 for a Diplomatic Progress Fund to respond to new opportunities arising from potential diplomatic and peace progress. The Committee directs the Secretary of State to consult with the Committees on Appropriations, on a case-by-case basis, prior to programming DPF resources.

*Foreign assistance resources.*—The Committee recommendation includes funds for the Office of U.S. Foreign Assistance Resources to support aid transparency and evaluation.

*Forensic anthropology.*—The Committee directs the Assistant Secretary for Democracy, Human Rights, and Labor at the Department of State to administer funds made available under this heading for forensic anthropology assistance related to the exhumation and identification of victims of war crimes and crimes against humanity.

*Independent media.*—The Committee continues to support assistance for independent media, including in Afghanistan, Burma, Ukraine, Venezuela, Pakistan, Central America, and Africa.

*Information communication technology training.*—The Committee supports programs that provide policy and technical training to information communication technology professionals from developing countries and directs that funds be made available in a manner, and at levels, consistent with prior years.

#### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2019 enacted level .....	\$1,497,469,000
Fiscal Year 2020 request .....	945,350,000
Committee recommendation .....	1,410,665,000
Change from enacted level .....	– 86,804,000
Change from request .....	+465,315,000

The Committee recommendation includes \$1,410,665,000 for International Narcotics Control and Law Enforcement.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Country/Program/Activity	Budget Authority
Atrocities prevention (sec. 7034(b)) .....	\$2,500
Argentina .....	2,500
Colombia .....	189,000
Combating Trafficking in Persons .....	45,000
<i>of which, Office to Combat Trafficking in Persons</i> .....	36,000
[Child Protection Compacts] .....	[5,000]
Combating wildlife trafficking .....	50,000
Countering Russian Influence Fund .....	62,500
Critical Flight Safety Program .....	18,000
<i>of which, health monitoring systems</i> .....	12,500
Cybercrime and intellectual property rights .....	10,000
Demand reduction .....	15,000
Egypt .....	2,000
Georgia .....	5,700
Global Crime and Drugs Policy .....	7,000
International Law Enforcement Academy .....	30,000
International Organized Crime .....	68,150
Mexico .....	91,840
Programs to end modern slavery .....	25,000
Relief and Recovery Fund .....	25,000
Tunisia .....	13,000
Ukraine .....	30,000
State Western Hemisphere Regional .....	205,500
<i>of which, Caribbean Basin Security Initiative</i> .....	25,200
<i>of which, Central America Regional Security Initiative</i> .....	167,800
[Costa Rica] .....	[32,500]

*Combating wildlife trafficking.*—The Committee includes \$50,000,000 under this heading for programs to combat wildlife

poaching and trafficking. The Committee continues to support the use of aircraft for anti-poaching activities and directs the Secretary of State to consult with the Committees on Appropriations on current and proposed demonstration projects not later than 45 days after enactment of this Act. The Committee supports the use of the authority provided in section 484(a)(2) of the Foreign Assistance Act for transfer of title of aircraft to support anti-poaching activities.

The Committee directs that funds under title IV of this Act shall not be made available for training or other assistance for any military unit or personnel that the Secretary of State determines has been credibly alleged to have participated in wildlife poaching or trafficking, unless the Secretary reports to the Committee that such assistance is in the national security interest of the United States.

*Critical Flight Safety Program.*—The Committee recommendation provides \$18,000,000 for the Critical Flight Safety Program, including \$12,500,000 for health monitoring systems to increase aircraft safety, readiness, and reliability. The Committee directs that such funds shall be awarded on a competitive basis.

*Cybercrime and intellectual property rights.*—The Committee recommendation supports the efforts of United States Government agencies to build the capacity of partner nations to combat cybercrime and strengthen law enforcement in the area of intellectual property rights, including through the placement of Intellectual Property Law Enforcement Coordinators. The Committee notes the spend plan requirements contained in section 7061(b) apply to such funds.

*Demand reduction.*—The Committee directs that \$15,000,000 be made available for the centrally-managed, evidence-based global demand reduction program to ensure that these funds will continue to achieve reductions in drug use and crime in countries around the world.

*DNA forensic technology.*—The Committee recommendation provides not less than \$8,000,000 under this heading for DNA forensic technology programs to combat human trafficking in Central America and Mexico. Such funds are to be derived from funds provided under this heading for CARSI and for assistance for Mexico. The Committee notes that DNA forensic science and DNA databases have a unique capability to confirm identities and have proven to be an effective tool in deterring and preventing human trafficking. The Committee expects the Department of State to work in partnership to further develop the capacity of the governments of Central America and Mexico to utilize DNA forensic science and databases to combat trafficking in persons.

*International Law Enforcement Academies (ILEA).*—The Committee recommendation provides \$30,000,000 for ILEA to support regional law enforcement training. The Committee also expects ILEA to continue coursework to address wildlife poaching and trafficking.

*Global Crime and Drugs Policy.*—The Committee recommendation provides \$7,000,000 for activities to mobilize global institutions to combat factors that contribute to the opioid crisis and other drug and transnational criminal organization threats.

*International Organized Crime.*—The Committee recommendation provides \$68,150,000 for International Organized Crime, which includes amounts requested for programs to further the objectives of Executive Order 13773 on Enforcing Federal Law with Respect to Transnational Criminal Organizations and Preventing International Trafficking. The Committee notes the spend plan requirements contained in section 7061(b) apply to such funds.

*Opioids.*—The Committee continues to support Department of State efforts and activities to address the flow of illegal opioids into the United States, including: (1) programs to assist the Government of Mexico in securing its borders and reducing poppy cultivation and heroin and synthetic drug production; (2) programs to thwart transnational criminal organizations involved in the trafficking of heroin and fentanyl; (3) diplomatic efforts to strengthen precursor chemical control and training on international treaty obligations related to opioids; (4) measures to strengthen the security of the international postal system to prevent illegal shipments of opioids from entering the United States, particularly from the People's Republic of China (PRC); and (5) global demand reduction programs.

*Passive screening.*—The Committee is aware of ongoing efforts with foreign governments to deploy passive, non-intrusive screening technologies to detect small quantities of person-borne opioids, fentanyl, and other narcotics as well as United States currency, related to drug trafficking. The Committee supports this ongoing effort and encourages the Department of State to consider expanding these efforts with international partners to other United States bound airports and pedestrian ports of entry.

*Security force professionalization.*—The Committee recommendation includes funds under this heading and under the heading Peacekeeping Operations to increase the capacity of foreign security forces to operate in accordance with appropriate standards for human rights and the protection of civilians, and to increase partner capacity to collect, track, and analyze civilian casualty data caused by such operations. Funds may also be used to apply lessons learned to future operations and to enhance investigative capacity and transparent accountability mechanisms.

### *Report*

*Fentanyl Producing Countries.*—Not later than 90 days after the date of enactment of this Act, the Committee directs the Secretary of State, in consultation with the Attorney General and the Secretary of Homeland Security, to provide to the Committees on Appropriations a list of fentanyl producing countries that have not adopted laws or regulations similar to United States standards on the prosecution of individuals trafficking a controlled substance, emergency scheduling of new psychoactive substances, and registration of pill presses or tableting machines.

*Uses of funds.*—The Committee directs not later than 45 days after enactment of this Act, and prior to the initial obligation of funds appropriated under this heading, the Secretary of State to submit a report to the Committees on Appropriations on the proposed uses of funds in a manner similar to prior years. The Committee notes that such report does not meet the notification requirements under section 7015 of this Act.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED  
PROGRAMS

Fiscal Year 2019 enacted level .....	\$864,550,000
Fiscal Year 2020 request .....	707,150,000
Committee recommendation .....	886,850,000
Change from enacted level .....	+22,300,000
Change from request .....	+179,700,000

The Committee recommendation includes \$886,850,000 for Nonproliferation, Anti-terrorism, Demining and Related Programs. Such funds are allocated according to the following table and subject to section 7019 of this Act:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS  
[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Nonproliferation programs:	
Nonproliferation and Disarmament Fund .....	\$30,000
Export Control and Related Border Security .....	64,900
International Atomic Energy Agency .....	94,800
Anti-terrorism programs:	
Anti-terrorism Assistance .....	182,000
Counterterrorism financing .....	12,500
Counterterrorism Partnerships Fund .....	108,500
Conventional weapons destruction .....	219,000

*Nonproliferation programs.*—The Committee includes \$297,050,000 for nonproliferation programs. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to United States national security. The Committee urges close coordination among all agencies involved in such activities.

The Committee recommendation includes a voluntary contribution of \$94,800,000 to the International Atomic Energy Agency (IAEA) to support programs that promote nuclear safeguards, nuclear safety and security, the responsible use of nuclear energy, and the peaceful uses of nuclear technologies.

*Anti-terrorism programs.*—The Committee recommendation includes \$345,800,000 for anti-terrorism programs, including \$182,000,000 for the Anti-terrorism Assistance Program, which provides counterterrorism law enforcement training to partner countries.

The Committee recommendation provides \$20,000,000 to strengthen international airport and aviation security, including passenger and baggage screening, and crisis response. Such funds are derived from funds under the Anti-terrorism Assistance Program and Counterterrorism Partnerships Fund.

*Conventional Weapons Destruction.*—The Committee recommendation includes \$219,000,000 for Conventional Weapons Destruction programs, of which \$30,000,000 is for programs in Laos. The recommendation also includes additional funds above the prior year level for increased demining activities in Angola, Cambodia, Kosovo, Sri Lanka, Zimbabwe, and other countries with unmet humanitarian demining requirements. The Committee directs the Secretary of State to consult with the Committees on Appropria-



tions with respect to the allocation of funds above the fiscal year 2019 level prior to submitting the 653(a) report.

In addition, the Committee continues to support the Department of State's demining activities in Colombia.

#### PEACEKEEPING OPERATIONS

Fiscal Year 2019 enacted level <sup>1</sup> .....	\$488,670,000
Fiscal Year 2020 request .....	291,435,000
Committee recommendation <sup>2</sup> .....	516,348,000
Change from enacted level .....	+27,678,000
Change from request .....	+224,913,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$325,213,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$325,213,000 under this heading designated for Overseas Contingency Operations/Global War on Terrorism.

The Committee recommendation includes \$516,348,000 for Peacekeeping Operations, of which \$325,213,000 is designated for OCO/GWOT. Such funds are allocated according to the following table and subject to section 7019 of this Act:

#### PEACEKEEPING OPERATIONS

[Budget authority in thousands of dollars]

County/Program/Activity	Budget Authority
<b>Africa:</b>	
Central African Republic .....	\$8,000
Democratic Republic of the Congo .....	5,000
Liberia .....	1,000
Somalia .....	250,228
South Sudan .....	25,000
Africa Regional .....	39,520
<b>Near East:</b>	
Multinational Force and Observers .....	31,000
<b>Political-Military Affairs:</b>	
Trans-Sahara Counterterrorism Partnership .....	40,000
Global Peacekeeping Operations Initiative .....	71,000
Relief and Recovery Fund .....	40,000

*Africa Regional.*—The Committee recommendation includes \$39,520,000 for Africa Regional, including \$10,000,000 for the Partnership for Regional East Africa Counterterrorism, \$8,170,000 for Africa Conflict Stabilization and Border Security, \$2,000,000 for Africa Military Education Program, \$1,850,000 for the Africa Maritime Security Initiative, and \$15,100,000 for Africa Regional Counterterrorism.

*Child soldiers.*—The Committee includes language in section 7035(c) of this Act requiring that funds should not be used to support military training or operations that include child soldiers.

*Combat casualty care.*—Consistent with the objectives of the Foreign Assistance Act of 1961 and the Arms Export Control Act, the Committee recommendation includes funds under this heading and under the heading Foreign Military Financing Program for combat casualty training and equipment. In addition, the Secretary of State may offer combat casualty care training and equipment as a component of any package of lethal assistance funded by this Act with funds appropriated under such headings. The Committee directs that any such training and equipment for combat casualty care shall be made available through an open and transparent process.

*Global Peace Operations Initiative.*—The Committee recommendation includes \$71,000,000 for the Global Peace Operations Initiative (GPOI), including \$10,000,000 to support current modernization efforts for GPOI training infrastructure. The Committee urges that the full resources appropriated to the Peace Operations Capacity Building Division, without reprogramming from other GPOI activities, include the modernization and upgrading of training infrastructure as a priority. Consistent with Section 604 of the Foreign Assistance Act, the Committee urges the Department to maximize program procurement of American materials to more efficiently use American foreign assistance resources.

*Near East.*—The Committee recommendation includes \$31,000,000 for the Multinational Force and Observers Mission (MFO) in the Sinai, which is the same as the request. The Committee directs that funds made available above the level of the United States contribution are intended to address ongoing force protection requirements and emerging needs to protect and sustain the MFO mission in the Sinai.

*Somalia.*—Consistent with prior years, the Committee recommendation includes funds under this heading for the UN Support Office for the African Union Mission in Somalia (UNSOS), instead of under the heading Contributions for International Peacekeeping Activities. In addition, the recommendation includes \$42,120,000 to pay arrears from fiscal years 2017 and 2018 for UNSOS.

*Unarmed civilian protection.*—The Committee urges the Secretary of State, in consultation with the USAID Administrator, to consider the future use of unarmed civilian protection organizations and evaluate the potential use of such organizations to provide direct physical protection to civilian populations, to strengthen the local non-violent peacekeeping capacity of communities currently experiencing or at risk of violent conflict, and to assist United States-funded stabilization efforts.

#### *Report*

*Illicit charcoal exports.*—The Committee is concerned with continued reports that the Kenyan Defense Forces, in their role as part of the African Union Mission in Somalia (AMISOM), are not acting to enforce the United Nations ban on illicit charcoal exports from Somalia. The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 45 days after the enactment of this Act, on Kenya's efforts to enforce the ban and to hold accountable any Kenyan implicated in facilitating such illicit trade.

### FUNDS APPROPRIATED TO THE PRESIDENT

#### INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal Year 2019 enacted level .....	\$110,778,000
Fiscal Year 2020 request .....	100,000,000
Committee recommendation .....	110,875,000
Change from enacted level .....	+97,000
Change from request .....	+10,875,000

The Committee recommendation includes \$110,875,000 for International Military Education and Training.

The Committee recommendation provides \$2,000,000 under this heading for Mexico. In addition, the recommendation provides \$2,000,000 under this heading for India. The Committee notes that the International Military Education and Training program should reflect the importance of the Indo-Pacific region, especially in enhancing military-to-military relationships with key partners and allies in the region and strengthening the professionalism and democratic values among security partners in the Indo-Pacific.

#### FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2019 enacted level <sup>1</sup>	\$6,191,613,000
Fiscal Year 2020 request	5,370,900,000
Committee recommendation <sup>2</sup>	6,109,121,000
Change from enacted level	– 82,492,000
Change from request	+ 738,221,000

<sup>1</sup>The fiscal year 2019 enacted level includes \$325,213,000 under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

<sup>2</sup>The fiscal year 2020 recommendation includes \$350,678,000 under this heading designated for Overseas Contingency Operations/Global War on Terror.

The Committee recommendation includes \$6,109,121,000 for Foreign Military Financing Program, of which \$350,678,000 is designated for OCO/GWOT.

The Committee recommendation continues prior year language allowing the Secretary of State to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country	Budget Authority
Europe and Eurasia:	
Countering Russian Influence Fund	\$137,500
Estonia	8,000
Georgia	35,000
Latvia	8,000
Lithuania	8,000
Ukraine	115,000
Near East:	
Israel	3,300,000
Egypt	1,300,000
Jordan	425,000
Western Hemisphere:	
Colombia	38,525
Costa Rica	7,500
Mexico	5,000

*Department of Defense programs and funding notifications.*—Section 7015(d) includes language carried in the prior year prohibiting funding appropriated by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs to support or continue certain programs initially funded by the Department of Defense, unless the Secretary of State, in consultation with the Secretary of Defense and in accordance with

the regular notification procedures of the Committees on Appropriations, submits a justification to such Committees.

*East Asia and the Pacific.*—The Committee remains concerned about the military modernization of the PRC and the PRC's claims in territorial disputes, including on the seas and in cyberspace. The Committee encourages the Secretary of State to continue to engage with allies in the region on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs. Foreign Military Financing Program (FMF) resources should emphasize building the maritime security capabilities of United States partners in Southeast Asia and the Pacific. The Secretary should also work with the Secretary of Defense to prioritize the provision excess defense articles applicable to maritime security missions to countries in the region, as appropriate.

*Effectiveness of military assistance.*—The Committee encourages the Secretary of State to make funds available under this heading for the general costs of administering military assistance and sales for the purpose increasing the efficiency and effectiveness of programs authorized by Chapter 2 of the Arms Export Control Act.

*FMF administration.*—Funds made available under this heading for the general costs of administering military assistance and sales should be made available to increase the efficiency and effectiveness of programs authorized by Chapter 2 of the Arms Export Control Act.

*Israel.*—The Committee recommendation includes \$3,300,000,000 in grants for military assistance to Israel, which is the same as the budget request. The Committee notes that the recommendation fully funds the second year of the ten-year Memorandum of Understanding (MOU) between the United States and Israel. The Committee further notes the continued importance of Israel as a major strategic partner and ally of the United States in an unstable and critical region of the world. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests in the region and supports the continuation of the MOU framework negotiated by the Obama Administration to strengthen the strategic partnership to the benefit of both the United States and Israel. The Committee emphasizes the commitment of the United States to the security of Israel and to ensuring that Israel's qualitative military edge and defense capabilities are maintained.

The Committee notes that Israel maintains the flexibility under the MOU to purchase jet fuel from the United States.

Section 7035(b) includes language carried in the prior year designating an amount for the Special Defense Acquisition Fund. The Committee supports the use of this fund to transfer precision guided munitions and related defense articles and services to reserve stocks for Israel and the transfer of such stocks as necessary for Israel's legitimate self-defense.

*Lebanon.*—The Committee recommendation includes language in section 7041(f) of this Act requiring that certain conditions be met prior to the obligation of funds under this heading for assistance for Lebanon. The Committee intends that assistance provided to the Lebanese Armed Forces (LAF) will not be used against Israel, and such assistance will not affect Israel's qualitative military edge

in the region. The Committee notes that section 7041(f) prohibits funds for the Lebanese Internal Security Forces or the LAF if either organization is controlled by a foreign terrorist organization and the Committee directs the Secretary of State to regularly consult with the Committee regarding the rigorous implementation of this provision and on the activities of the LAF and assistance provided by the United States. The Committees includes further language under “Reports” in this heading.

*Training related to International Humanitarian Law.*—The Committee encourages the Secretary of State to make available funds appropriated under title IV of this Act for lethal assistance for the purpose of training related to the requirements of international humanitarian law as a component of such assistance to countries that received such assistance, as appropriate.

#### *Reports*

*Lebanon.*—Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to submit to the Committees on Appropriations an updated report, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities.

*Military training report.*—The purposes of implementing section 656 of the Foreign Assistance Act of 1961, the term “military training provided to foreign military personnel by the Department of Defense and the Department of State” shall be deemed to include all military training provided to foreign governments with funds appropriated to the Department of Defense or the Department of State, except for training provided to the government of a country designated by section 517(b) of such Act as a major non-NATO ally.

*Vetting.*—Not later than 45 days after enactment of this Act, the Secretary of State shall submit a report to the appropriate congressional committees on foreign assistance cases submitted for vetting for purposes of section 620M of the Foreign Assistance Act of 1961 during the preceding fiscal year, including: (i) the total number of cases submitted, approved, suspended, or rejected for human rights reasons; and (ii) for cases rejected, a description of the steps taken to assist the foreign government in taking effective measures to bring the responsible members of the security forces to justice, in accordance with section 620M(c) of the Foreign Assistance Act of 1961. The report shall be submitted in unclassified form, but may be accompanied by a classified annex.

## TITLE V—MULTILATERAL ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal Year 2019 enacted level .....	\$339,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	646,500,000
Change from enacted level .....	+307,500,000
Change from request .....	+646,500,000

The Committee recommendation includes \$646,500,000 for International Organizations and Programs.

The Committee recommendation does not support the elimination of the International Organizations and Programs (IO&P) account, as proposed in the President's budget request. The Committee intends to use multilateral assistance as a resource multiplier to advance the shared goals of the United States government and international organizations.

Such funds are allocated according to the following table and subject to section 7019 of this Act:

#### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Organizations/Programs	Budget Authority
Food and Agriculture Organization of the UN—West Bank and Gaza .....	1,000
International Chemicals and Toxins Programs .....	3,175
International Civil Aviation Organization .....	1,200
International Conservation Programs .....	7,000
International Development Law Organization .....	400
International Maritime Organization .....	325
Montreal Protocol Multilateral Fund .....	32,000
Organization of American States .....	9,500
<i>of which, Human Rights</i> .....	[5,000]
<i>of which, OAS Development Assistance Programs</i> .....	[500]
Regional Cooperation Agreement on Combating Piracy and Armed Robbery Against Ships in Asia .....	50
UN Capital Development Fund .....	1,100
UN Children's Fund .....	147,500
<i>of which, Combating female genital mutilation programs</i> .....	[5,000]
<i>of which, West Bank and Gaza</i> .....	[10,000]
UN Democracy Fund .....	3,000
UN Development Program .....	95,000
<i>of which, West Bank and Gaza</i> .....	[15,000]
UN Environment Program .....	7,000
UN Intergovernmental Panel on Climate Change/UN Framework Convention on Climate Change .....	10,500
UN High Commissioner for Human Rights .....	13,500
<i>of which, Honduras</i> .....	[1,000]
<i>of which, Colombia</i> .....	[1,000]
<i>of which, Guatemala</i> .....	[1,000]
UN Human Settlements Program .....	1,700
<i>of which, West Bank and Gaza</i> .....	[1,000]
UN Office for the Coordination of Humanitarian Affairs .....	2,500
UN Population Fund .....	55,500
<i>of which, West Bank and Gaza</i> .....	[1,000]
United Nations Relief and Works Agency .....	170,550
UN Resident Coordinator System .....	23,000
UN Special Representative of the Secretary-General for Sexual Violence in Conflict .....	1,750
UN Trust Fund to End Violence Against Women .....	1,500
UN Voluntary Fund for Technical Cooperation in the Field of Human Rights .....	1,150
UN Voluntary Fund for Victims of Torture .....	8,000
UN Women .....	10,000
World Food Program—West Bank and Gaza .....	20,000
World Health Organization—West Bank and Gaza .....	8,000
World Meteorological Organization .....	10,000
World Trade Organization Technical Assistance .....	600
Total .....	646,500

Funds appropriated under this heading shall be made available for core contributions for each entity listed in the above table unless: (1) otherwise provided for in this Act or such table; or (2) the Secretary of State justifies the proposed uses of funds other than for core contributions in the congressional notification submitted for funds under this heading. The Secretary shall consult with the

Committees on Appropriations prior to submitting such notification.

The Committee recommendation includes \$23,000,000 to support the United Nations resident coordinator system.

The Committee recommends \$9,500,000 for the Organization of American States (OAS), of which \$5,000,000 is for human rights, \$500,000 is for OAS Development Assistance Programs, and \$500,000 is for the Office of the Special Rapporteur for Freedom of Expression.

The Committee notes with great concern rising humanitarian needs and a lack of adequate resources in the West Bank and Gaza. The Committee recommends a total of \$226,550,000 in multilateral assistance to support humanitarian and development efforts. Such assistance shall only be provided to international organizations that are currently operating in the West Bank and Gaza and that adhere to the humanitarian principles of independence, impartiality, humanity, and neutrality.

The Committee expects that the UN organizations funded under the IO&P account for operations in the West Bank and Gaza will report to the Committees on Appropriations not later than 45 days after enactment of this Act on how such assistance is used to: (1) address urgent humanitarian needs; (2) promote a private sector economy; (3) continue support for transparent and accountable government institutions; (4) improve security in the region; and (5) advance Middle East peace.

*United Nations Relief and Works Agency (UNRWA).*—In addition to the humanitarian principles noted above, the Committee urges UNRWA to take additional steps to adhere to the policies described in section 7048 (d) of this Act, including redoubling efforts to (1) implement procedures to maintain the neutrality of its facilities, including implementing a no-weapons policy and conducting regular inspections of its installations, to ensure they are only used for humanitarian or other appropriate purposes; and (2) take steps to ensure that the content of all educational materials taught in UNRWA-administered schools and summer camps is: (A) consistent with the value of dignity for all persons; and (B) does not induce or encourage incitement, violence, or prejudice.

#### INTERNATIONAL FINANCIAL INSTITUTIONS

*International Monetary Fund (IMF) repayment.*—The Committee directs the Secretary of the Treasury to instruct the United States executive director of the IMF to seek to ensure that any loan be repaid to the IMF before other private or multilateral creditors.

*Global Agriculture Food Security Program.*—The Committee recommendation does not include an appropriation for a contribution to the Global Agriculture Food Security Program (GAFSP), which has remaining balances available from prior appropriations Acts for such contribution. The Secretary of the Treasury shall continue the 2012 pledge to provide to GAFSP one dollar for every two dollars in contributions from other donors, utilizing such prior year balances.

## GLOBAL ENVIRONMENT FACILITY

Fiscal Year 2019 enacted level .....	\$139,575,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	139,575,000
Change from enacted level .....	0
Change from request .....	+139,575,000

The Committee recommendation includes \$139,575,000 for the Global Environment Facility subject to the regular notification procedures of the Committees on Appropriations. Funds should remain available and be fully disbursed no later than September 30, 2021. The Committee expects \$136,563,000 shall be available only for the second installment of the seventh replenishment of Global Environment Facility (GEF).

*Report*

*Status of disbursement.*—The Committee directs the Secretary of the Treasury to submit a report to the Committees on Appropriations on the status of appropriated funds to the GEF and provide a timeline for the obligation and disbursement of any funds that have yet to be obligated or disbursed. The report shall be provided on a quarterly basis until funds for the first and second installments of the seventh replenishment are completely disbursed.

CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION  
AND DEVELOPMENT

Fiscal Year 2019 enacted level .....	\$0
Fiscal Year 2020 request .....	206,500,000
Committee recommendation .....	206,500,000
Change from enacted level .....	+206,500,000
Change from request .....	0

The Committee recommendation includes \$206,500,000 for Contribution to the International Bank for Reconstruction and Development.

## LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommendation includes not to exceed \$1,421,275,728.70 for Limitation on Callable Capital Subscriptions.

## CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal Year 2019 enacted level .....	\$1,097,010,000
Fiscal Year 2020 request .....	1,097,010,000
Committee recommendation .....	1,097,010,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$1,097,010,000 for Contribution to the International Development Association.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal Year 2019 enacted level .....	\$47,395,000
Fiscal Year 2020 request .....	47,395,000
Committee recommendation .....	47,395,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$47,395,000 for Contribution to the Asian Development Fund.



## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal Year 2019 enacted level .....	\$171,300,000
Fiscal Year 2020 request .....	171,300,000
Committee recommendation .....	171,300,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$171,300,000 for Contribution to the African Development Fund.

## CONTRIBUTION TO THE NORTH AMERICAN DEVELOPMENT BANK

Fiscal Year 2019 enacted level .....	\$0
Fiscal Year 2020 request .....	0
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation does not provide funds for Contribution to the North American Development Bank, and no funds were requested in the fiscal year 2020 request.

## CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal Year 2019 enacted level .....	\$30,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+30,000,000

The Committee recommendation includes \$30,000,000 for Contribution to the International Fund for Agricultural Development, which, if annualized over three years, would sum to \$90,000,000 in support of the eleventh replenishment for the International Fund for Agricultural Development.

## TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

## EXPORT-IMPORT BANK OF THE UNITED STATES

## INSPECTOR GENERAL

Fiscal Year 2019 enacted level .....	\$5,700,000
Fiscal Year 2020 request .....	5,000,000
Committee recommendation .....	5,700,000
Change from enacted level .....	0
Change from request .....	+700,000

The Committee recommendation includes \$5,700,000 for Office of Inspector General.

The Committee directs the OIG to submit to the Committees on Appropriations its annual audit plan within the first quarter of fiscal year 2020.

## ADMINISTRATIVE EXPENSES

Fiscal Year 2019 enacted level .....	\$110,000,000
Fiscal Year 2020 request .....	95,500,000
Committee recommendation .....	110,000,000
Change from enacted level .....	0
Change from request .....	+14,500,000

The Committee recommendation includes \$110,000,000 for Administrative Expenses and does not include funds for a subsidy appropriation.

*Space commercial launch services.*—The Committee recognizes that the competitive market for commercial launch services represents promise for United States exports and supports the Export-Import Bank to explore new opportunities in this nascent industry.

#### OVERSEAS PRIVATE INVESTMENT CORPORATION

##### NONCREDIT ACCOUNT

Fiscal Year 2019 enacted level .....	\$79,200,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	0
Change from enacted level .....	– 79,200,000
Change from request .....	0

##### PROGRAM ACCOUNT

Fiscal Year 2019 enacted level .....	\$20,000,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	0
Change from enacted level .....	– 20,000,000
Change from request .....	0

Pursuant to section 1464 of the BUILD Act of 2018 (division F of Public Law 115–254), the Overseas Private Investment Corporation is terminated at the end of the transition period for the United States International Development Finance Corporation on September 30, 2019.

#### UNITED STATES INTERNATIONAL DEVELOPMENT FINANCE CORPORATION

##### INSPECTOR GENERAL

Fiscal Year 2019 enacted level .....	\$0
Fiscal Year 2020 request .....	2,000,000
Committee recommendation .....	2,000,000
Change from enacted level .....	+2,000,000
Change from request .....	0

The Committee recommendation includes \$2,000,000 for Office of Inspector General.

The Committee directs the OIG to submit to the Committees on Appropriations its annual audit plan within the third quarter of fiscal year 2020.

*Report.*—The Committee directs the OIG to submit a report, not later than 120 days after enactment of this Act, assessing the integration and efficiency of policies, procedures, and processes of the DFC during its first year of operation. Such report shall also include whether the DFC is maximizing its resources, such as equity financing, to directly contribute to development and foreign policy goals described under section 1412 of the BUILD Act of 2018.

##### CORPORATE CAPITAL ACCOUNT

Fiscal Year 2019 enacted level .....	\$0
Fiscal Year 2020 request .....	298,000,000
Committee recommendation .....	164,000,000
Change from enacted level .....	+164,000,000
Change from request .....	– 134,000,000

The Committee recommendation includes \$164,000,000 for the Corporate Capital Account for the DFC. Within that amount, \$101,000,000 is provided for administrative expenses, which may also be available for other direct costs; \$8,000,000 is for project-specific transaction costs; \$25,000,000 is for equity; and \$30,000,000 is for credit subsidy, including technical assistance projects, which shall be transferred to the Program Account. In addition, up to \$25,000 may be available for official reception and representation expenses, subject to sections 7010 and 7020 of this Act.

As created by Public Law 115–254, the DFC is a new agency comprised of the Overseas Private Investment Corporation (OPIC) and the Development Credit Authority (DCA) that seeks to use development finance tools, such as loans, guarantees, equity funds, technical assistance, and political-risk insurance, to incentivize private sector investment in developing countries to have a positive developmental impact. By providing developing countries another alternative for financing, the DFC seeks to cooperate with other like-minded development finance institutions to help countries avoid debt traps while supporting American businesses to invest in developing markets.

*Contribution to Capital Security Cost Sharing program.*—The Committee directs the Chief Executive Officer (CEO) of the DFC to make a contribution to the Capital Security Cost Sharing program for any personnel under COM Authority in fiscal year 2020, consistent with the requirements of section 7004 of this Act and title 22 United States Code 4865 note.

*Private investment in the Caribbean.*—The Committee encourages robust support for private investment in the Caribbean and urges the DFC to prioritize investments in Caribbean countries that support minority and women-owned businesses and maximize the development impact on women’s economic empowerment.

*2X Women’s Initiative.*—The Committee directs the CEO of the DFC to continue the support of the 2X Women’s Initiative after the termination of OPIC.

*Budget request.*—The Committee directs the CEO of the DFC to include in the CBJ for fiscal year 2021 a confidential annex that describes new loans, guarantees, insurance, feasibility studies and technical assistance grants, and equity agreements approved or anticipated in the prior year, current year, and budget year by: category, recipient, country; level of DFC resources provided; source year of financing used; and additional details including a description of the positive and negative subsidy assigned to the largest projects and the level of guarantee provided. The CEO of the DFC shall consult with the Committees on Appropriations on the format of the confidential annex.

*Local currency guarantees.*—The Committee directs the DFC to consult with the Committees on Appropriations before exercising local currency loan guarantee authority and to provide to the Committees on Appropriations, prior to the consultation, justification for the need to exercise such authority, the use of subsidy required, the degree to which the United States would be exposed to additional risk as a result of such transactions, and which other United States Government agencies have been consulted.

### Reports

*Transition status.*—The Committee directs the DFC to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the staff and activities funded by the Corporate Capital Account. Specifically, the report shall describe the differences among credit administrative expenses, insurance administrative expenses, project-specific transaction costs, and associate costs; the cost savings of shared efficiencies through the integration of OPIC and DCA; the plan for establishing and setting up the feasibility study and technical assistance programs, equity financing, and monitoring and evaluation mechanisms; and the process for maintaining strong linkages with the Department of State and USAID.

*Investment funds.*—The Committee directs the DFC to provide to the Committees on Appropriations written reports on a semi-annual basis, including the following for each investment fund: (1) the identity, selection process, and professional background of current and past managers; (2) the fees and compensation currently provided to senior management; and (3) the amount of guarantees and actual investments made at the end of the previous six months.

*Equity agreements.*—The Committee directs the DFC to provide to the Committees on Appropriations, not later than 90 days after enactment of this Act, and quarterly thereafter until September 30, 2020, written reports for each equity agreement, which shall include the following: (1) a description of each agreement or project and how such agreement meets the criteria established by the Corporation for use of equity financing; (2) the amount of DFC-invested equity and projected returns over the life of the investment; (3) details regarding investors and partners, income level of country, project sector, and deal structuring; and (4) the contribution and impact to local economic conditions and long-term development and foreign policy goals in the region.

### PROGRAM ACCOUNT

The Committee recommendation includes a limitation of \$80,000,000 on amounts paid to, or transferred into, this account for the cost of direct and guaranteed loans.

### TRADE AND DEVELOPMENT AGENCY

Fiscal Year 2019 enacted level .....	\$79,500,000
Fiscal Year 2020 request .....	12,105,000
Committee recommendation .....	75,000,000
Change from enacted level .....	– 4,500,000
Change from request .....	+62,895,000

The Committee recommendation includes \$75,000,000 for Trade and Development Agency. The Committee recommendation does not assume the closure of operations for the United States Trade and Development Agency (USTDA), as proposed by the fiscal year 2020 request.

### TITLE VII—GENERAL PROVISIONS

The Committee recommends the following general provisions carried in the fiscal year 2019 Act be deleted: 7030, 7037, 7050, 7051, 7055, 7056, 7074, 7075, and 7076. These provisions are either ad-

addressed elsewhere in permanent law, have been considered by the appropriate authorizing committee, are directly addressed in this report, or are no longer necessary.

The Committee recommends the following new, revised and retained provisions:

Section 7001 (Allowances and Differentials) includes language carried in the prior year regarding allowances and differentials.

Section 7002 (Unobligated Balances Report) includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Section 7003 (Consulting Services) includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Section 7004 (Diplomatic Facilities) includes language modified from the prior year with respect to the construction and use of diplomatic facilities, setting limitations, expanding notification and oversight requirements, and placing conditions and restrictions on certain funds. Further direction concerning notification and oversight of diplomatic facilities is included under the heading Embassy Security, Construction, and Maintenance.

The Secretary of State is directed to promptly inform the Committees on Appropriations of each instance in which a Federal department or agency is delinquent in providing the full amount of funding required by section 604(e) of the Secure Embassy Construction and Counterterrorism Act of 1999.

During fiscal year 2020, the Secretary of State shall continue to submit to the Committees on Appropriations the reports in the timeframe and manner required by section 7004(h) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of Public Law 116–6).

The Secretary of State is directed to not grant final approval for construction of a new facility or substantial construction to improve or expand an existing facility in the United States by or for the Government of the People's Republic of China (PRC) until the Secretary certifies and reports to the appropriate congressional committees that an agreement has been concluded between the Government of the United States and the PRC that permits secure resupply, maintenance, and new construction of United States Government facilities in the PRC.

Funds made available under the headings Diplomatic Programs and Embassy Security, Construction, and Maintenance shall be made available to address security vulnerabilities at interim and temporary United States diplomatic facilities abroad, including for physical security upgrades and local guard staffing, following consultation with the Committees on Appropriations.

Section 7005 (Personnel Actions) includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Section 7006 (Department and Agency Management) includes language modified from the prior year regarding Department of State and USAID management. This section merges language previously carried in section 7057, USAID Management.

*State Department*

*Financial systems improvement.*—The Committee recommendation under the headings Diplomatic Programs and Capital Investment Fund includes funding for the Secretary of State to implement the recommendations contained in the Foreign Assistance Data Review Findings Report (FADR) and the OIG report entitled, “Department Financial Systems Are Insufficient to Track and Report on Foreign Assistance Funds”. The Committee directs that no funding may be obligated for enhancements to, or expansions of, the Budget System Modernization Financial System, Central Resource Management System, Joint Financial Management System, or Foreign Assistance Coordination and Tracking System until such updated plan is submitted to the Committees on Appropriations. Funding made available under the headings Diplomatic Programs and Capital Investment Fund may not be obligated for new, or expansion of existing, ad hoc electronic systems to track commitments, obligations, or expenditures of funds unless the Secretary of State, following consultation with the Chief Information Officer of the Department of State, has reviewed and certified that such new system or expansion is consistent with the FADR and OIG recommendations.

*State Department personnel levels.*—The Committee is concerned about the significant reductions to the Department of State’s permanent Foreign Service and Civil Service personnel since fiscal year 2016. The Committee recommendation includes sufficient funding to hire permanent Foreign Service and Civil Service personnel at not less than levels on-board in 2016. The Secretary of State is directed to work with the Committees on Appropriations to continue to increase hiring levels in fiscal year 2020.

The Committee recommendation assumes sufficient funding for introductory classes for the Department of State Foreign Service (A-100 classes) at not less than the 2019 rate, and the Secretary of State shall continue such classes in such manner.

*Reports*

*FADR implementation.*—The Committee directs the Secretary of State to submit an update to the plan required under section 7006 of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017 (division J of Public Law 115–31) on implementing the FADR and OIG recommendations.

Consistent with the findings of the OIG, the Committee is concerned about the Department’s ability to sufficiently track and report on the obligation of funds appropriated under titles III and IV of this Act. The Committee directs that, not later than 45 days after enactment of this Act, the Secretary of State shall provide a report to the Committees on Appropriations detailing the capacity of each bureau or office with responsibility for the management and oversight of foreign assistance funding to: (1) account for the obligated funds at the country and program level, as appropriate; (2) identify risks and develop mitigation and monitoring plans; (3) establish performance measures and indicators; (4) review activities and performance; and (5) assess final results and reconcile finances.

*State Department personnel levels.*—The Committee is concerned about the consistency and transparency in the Department’s work-

force and associated salary and benefit budget data. The Committee directs that, not later than 60 days after enactment of this Act, and quarterly thereafter, the Secretary of State shall provide a report to the Committees on Appropriations containing the following information: (1) a comparison of on-board and funded permanent U.S. Direct Hire staffing levels, to include Civil Service and Foreign Service personnel by appropriation account; and (2) the associated American salaries budget data. The Secretary of State shall consult with the Committee on Appropriations on the content and format of such report.

*Information technology.*—In complying with the requirements of paragraph (5)(A), the Chief Information Officer, Department of State, shall consider whether a new major information technology investment: (1) is consistent with the Department’s Information Technology Strategic Plan; (2) maintains consolidated control over enterprise IT functions or improves operational maintenance (3) improves Department of State resiliency to a cyber-attack; (4) reduces Department of State IT costs over the long-term; and (5) is in accordance with the Federal Acquisition Regulation (FAR), including FAR Part 6 regarding competition requirements.

*United States Agency for International Development*

*USAID personnel levels.*—The Committee is concerned about significant reductions to USAID’s permanent Foreign Service and Civil Service personnel since fiscal year 2016. The Committee recommendation includes sufficient funding to hire permanent Foreign Service and Civil Service personnel at not less than levels funded in fiscal year 2016. The USAID Administrator is directed to work with the Committees on Appropriations to continue to increase hiring levels in fiscal year 2020.

*USAID reorganization.*—The Committee notes that, pursuant to subsection (b)(10)(A), the report shall include the following information on a quarterly basis: (1) actual obligations to date for all implementation costs associated with “Reorg CNs #1–9” by the categories detailed in USAID’s response to the Committees on Appropriations on October 30, 2018, to include the salaries and benefits of United States Direct Hire employees working directly on implementation of each reorganization and the source of such funding; (2) a project status and projected timeline for each of the reorganizations based on the milestones and timelines provided to the Committees on Appropriations on October 30, 2018; and (3) actual and anticipated United States Direct Hire workforce level changes by bureau and operating unit as a result of the reorganizations, including staffing shifts between functions.

Section 7007 (Prohibition Against Direct Funding for Certain Countries) includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Section 7008 (Coups d’Etat) includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role; requiring a determination; and providing a waiver under certain conditions.

Section 7009 (Transfer of Funds Authority) includes language modified from the prior year setting limitations and conditions on transfers between appropriations accounts, and requiring audits of certain transfers. The Committee directs the Secretary of State and the USAID Administrator to submit a report to the Committees on Appropriations, not later than October 31, 2020 detailing all of the transfers to another United States government agency made pursuant to sections 632(a) and 632(b) of the Foreign Assistance Act of 1961 and include a listing of each transfer with the funding level, appropriations account, and receiving agency. This requirement shall not apply to agreements entered into between USAID and the Department of State.

Section 7010 (Prohibition on Certain Operational Expenses) includes language modified from the prior year prohibiting first-class travel and setting certain limitations on computer networks and the promotion of tobacco.

Section 7011 (Availability of Funds) includes language modified from the prior year regarding the availability of funds appropriated by this Act. The Committee directs the Secretary of State and USAID Administrator to report to the Committee on Appropriations, not later than October 31, 2020, on the use of the authority contained in this section, by account and source year, during the previous fiscal year.

Section 7012 (Limitation on Assistance to Countries in Default) includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Section 7013 (Prohibition on Taxation of United States Assistance) includes language carried in the prior year withholding assistance to a country where such assistance is subject to taxation, unless the Secretary of State makes certain determinations, and updating a reporting requirement.

The report required pursuant to subsection (h) shall include a description of the steps taken by the Department of State and other relevant Federal agencies to comply with the requirements of this section. The report shall include rules, regulations, and policy guidance issued and updated pursuant to subsection (f).

Section 7014 (Reservations of Funds) includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Section 7015 (Notification Requirements) includes language modified from the prior year establishing the notification requirements for funds made available in this Act.

Subsection (c) requires that notifications submitted pursuant to this section shall include information (if known on the date of transmittal of such notification) on the use of any notwithstanding authority. Additionally, if subsequent to a notification of assistance it becomes necessary to rely on notwithstanding authority, the Committees on Appropriations should be informed at the earliest opportunity and to the extent practicable.

Notifications submitted in accordance with subsection (g) shall include the following information: (1) the office or bureau at the Department of the Treasury and USAID or the Department of State that will oversee programs and expenditures of the trust



fund; (2) the website link to publicly available expenditures of the trust fund; (3) a copy of the administrative agreement between the international financial institution and the United States; and (4) whether direct government assistance will be provided by the trust fund and specific risk mitigation and anti-corruption steps are being taken by the trust fund.

Pursuant to subsection (h), the regular notification requirements of the Committees on Appropriations shall apply to the following programs and activities:

- (1) Funds made available to carry out a lateral entry pilot program pursuant to section 404 of the Department of State Authorities Act, Fiscal Year 2017;
- (2) The Global Engagement Center of the Department of State;
- (3) The Power Africa initiative, or any successor program;
- (4) Community-based police assistance conducted pursuant to the authority of section 7035(a)(1) of the Act;
- (5) Programs to counter foreign fighters and extremist organizations, pursuant to section 7047(a) of the Act;
- (6) The Relief and Recovery Fund;
- (7) The Global Security Contingency Fund;
- (8) The Countering Russian Influence Fund; and
- (9) Programs to end modern slavery.

Not later than 5 days after the conclusion of an agreement with a country, including a state with a compact of free association with the United States, to receive by transfer or release individuals detained at the United States Naval Station, Guantanamo Bay, Cuba, the Secretary of State shall notify the Committees on Appropriations in writing of the terms of the agreement, including whether funds appropriated by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs will be made available for assistance for such country pursuant to such agreement.

Section 7016 (Document Requests) includes language modified from the prior year concerning public posting of reports and documents.

*Records management and cybersecurity protections.*—The Committee recommendation does not include funding under the headings Diplomatic Programs and Capital Investment Fund in title I and Operating Expenses and Capital Investment Fund in title II to support the use or establishment of email accounts or email servers created outside the .gov domain or not fitted for automated records management as part of a Federal government records management program in contravention of the Presidential and Federal Records Act Amendments of 2014 (Public Law 113–187).

The Committee directs the Secretary of State and USAID Administrator to: (1) regularly review and update the policies, directives, and oversight necessary to comply with Federal statutes, regulations, and presidential executive orders and memoranda concerning the preservation of all records made or received in the conduct of official business, including record emails, instant messaging, and other online tools; (2) use funds appropriated by this Act under the headings Diplomatic Programs and Capital Investment Fund in title I and Operating Expenses and Capital Investment Fund in title II, as appropriate, to improve Federal records management

pursuant to the Federal Records Act (44 U.S.C. Chapters 21, 29, 31, and 33) and other applicable Federal records management statutes, regulations, or policies for the Department of State and USAID; (3) direct departing employees that all Federal records generated by such employees, including senior officials, belong to the Federal Government and cannot be destroyed, modified or corrupted; (4) improve the response time for identifying and retrieving Federal records, including requests made pursuant to section 552 of title 5, United States Code (commonly known as the “Freedom of Information Act”); and (5) strengthen cyber security measures to mitigate vulnerabilities, including those resulting from the use of personal email accounts or servers outside the .gov domain, improve the process to identify and remove inactive user accounts, update and enforce guidance related to the control of national security information, and implement the recommendations of the applicable reports of the cognizant Office of Inspector General.

Section 7017 (Use of Funds in Contravention of this Act) includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Section 7018 (Prohibition on Funding for Abortions and Involuntary Sterilization) includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Section 7019 (Allocations and Reports) includes language modified from the prior year regarding funding directives specified in tables and reporting directives in the report accompanying this Act.

Section 7020 (Representation and Entertainment Expenses) includes language carried in the prior year regarding the use of representation expenses.

Section 7021 (Prohibition on Assistance to Governments Supporting International Terrorism) includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Section 7022 (Authorization Requirements) includes language carried in the prior year regarding authorization requirements.

Section 7023 (Definition of Program, Project, and Activity) includes language carried in the prior year defining the terms “program, project, and activity”.

Section 7024 (Authorities for the Peace Corps, Inter-American Foundation and United States African Development Foundation) includes language carried in the prior year regarding certain authorities for the Peace Corps, IAF, and the USADF.

Section 7025 (Commerce, Trade and Surplus Commodities) includes language modified from the prior year relating to commerce, trade, and surplus commodities.

The Committee directs the Secretary of the Treasury to instruct the United States executive director of each international financial institution (IFI) to use the voice and vote of the United States to oppose any assistance by such institution for the production or extraction of any commodity or mineral for export, if it is in surplus on world markets and if the assistance will cause substantial injury to United States producers of the same, similar, or competing commodity.

Section 7026 (Separate Accounts) includes language modified from the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Section 7027 (Eligibility for Assistance) includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Section 7028 (Local Competition) includes language modified from the prior year conditioning funds provided to local organizations through limited competitions. For the purposes of subsection (a), limited local competitions should only be used if USAID has: (1) assessed the level of local capacity to effectively implement, manage, and account for programs included in such competition; (2) documented the results of the assessment; (3) determined that a successful local entity is responsible according to Agency guidelines; and (4) put in place effective monitoring and evaluations systems.

#### *Report*

*Limited competition.*—Not later than 45 days after the end of the fiscal year 2020, the USAID Administrator shall report to the appropriate congressional committees on all awards in excess of \$3,000,000 and sole source awards in excess of \$2,000,000 subject to limited or no competition for local entities.

Section 7029 (International Financial Institutions) includes language modified from the prior year regarding social and environment safeguards; the compensation level of the United States executive director to each IFI; human rights promotion; and fraud and corruption.

The Committee directs the Secretary of the Treasury to instruct the United States executive director of each international financial institution:

(1) Pursuant to subsection (c), to promote human rights in accordance with the following criteria: (a) the IFI has an explicit policy commitment to respect human rights; (b) the IFI conducts assessments of how proposed loans, grants, policies, or strategies may impact human rights; (c) the IFI's due diligence process is informed by information and recommendations from the United Nations, regional human rights entities, or other human rights organizations, as appropriate; (d) the IFI has a specific policy and procedures for consulting local communities and other stakeholders as part of the due diligence process; (e) the IFI requires free, prior and informed consent for loans, grants, policies, or strategies affecting indigenous peoples; (f) the IFI has a specific policy and procedures for responding to intimidation and reprisals against people adversely affected by IFI loans, grants, policies, or strategies; and (g) the IFI has accessible, efficient, and effective accountability and grievance mechanisms in place at the national and project levels. Further, prior to voting on any loan, grant, policy, or strategy, the executive director shall consult with the Assistant Secretary for Democracy, Human Rights, and Labor at the Department of State if the executive director believes that such loan,

grant, policy, or strategy could result in forced displacement or other violations of human rights.

(2) To vote against loans or other financing for projects unless such projects: (a) provide for accountability and transparency, including the collection, verification and publication of beneficial ownership information related to extractive industries and on-site monitoring during the life of the project; (b) will be developed and carried out in accordance with best practices regarding environmental conservation; cultural protection; and empowerment of local populations, including free, prior and informed consent of affected indigenous communities; (c) do not provide incentives for, or facilitate, forced displacement; and (d) do not partner with, or otherwise involve, enterprises owned or controlled by the armed forces.

(3) To seek to require that such institution is effectively implementing and enforcing policies and procedures which reflect best practices for the protection of whistleblowers from retaliation, including best practices for: (a) protection against retaliation for internal and lawful public disclosure; (b) legal burdens of proof; (c) statutes of limitation for reporting retaliation; (d) access to independent adjudicative bodies, including external arbitration; and (e) results that eliminate the effects of proven retaliation.

### *Reports*

*Evaluation.*—The Committee directs the Secretary of the Treasury to instruct the United States executive director of each IFI to seek the adoption and implementation at each institution of a publicly available policy, including the strategic use of peer reviews and external experts, requiring independent, in-depth evaluations of the effectiveness of at least 25 percent of all loans, grants, programs, and significant analytical non-lending activities in advancing the institution's goals of reducing poverty and promoting equitable economic growth, consistent with relevant safeguards, to ensure that decisions to support such loans, grants, programs, and activities are based on accurate data and objective analysis. The Committee directs the Secretary of the Treasury to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on steps taken on these matters in fiscal year 2019 by the United States executive directors and the IFIs compared to the previous fiscal year.

*Beneficial ownership.*—The Committee directs the Secretary of the Treasury to instruct the United States executive director of each IFI to seek to require that such institution collects, verifies, and publishes, to the maximum extent practicable, beneficial ownership information (excluding proprietary information) for any corporation or limited liability company, other than a publicly listed company, that receives funds from any such financial institution. The Committee directs the Secretary of the Treasury to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on steps taken on these matters in fiscal year 2019 by the United States executive directors and the IFIs compared to the previous fiscal year.

Section 7030 (Multi-Year Pledges) includes language modified from prior year on multi-year pledges.

*Multi-year pledge requirements.*—The Committee directs that any multi-year pledge made with funds appropriated in titles III through VI of this Act must be: (1) previously justified, including projected future year costs, in a congressional budget justification; (2) included in an Act making appropriations for the Department of State, foreign operations, and related programs or previously authorized by an Act of Congress; (3) notified in accordance with the regular notification procedures of the Committees on Appropriations, including the projected future year costs; or (4) the subject of prior consultation with the Committees on Appropriations and such consultation was conducted at least 7 days in advance of the pledge.

Section 7031 (Financial Management and Budget Transparency) includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance website.

For the purposes of this section, the term “direct government-to-government assistance” shall include cash transfers, non-project sector assistance, and other forms of assistance where funds appropriated by this Act are provided directly to the recipient government.

Pursuant to subsection (a)(1), funds appropriated by this Act may be made available for direct government-to-government assistance only if: (1) each implementing agency or ministry to receive assistance has been assessed and is considered to have the systems required to manage such assistance and any identified vulnerabilities or weaknesses of such agency or ministry have been addressed; (2) the recipient agency or ministry employs and utilizes staff with the necessary technical, financial, and management capabilities; (3) the recipient agency or ministry has adopted competitive procurement policies and systems; (4) effective monitoring and evaluation systems are in place to ensure that such assistance is used for its intended purposes; (5) no level of acceptable fraud is assumed; and (6) the government of the recipient country is taking steps to publicly disclose on an annual basis its national budget to include income and expenditures.

The recipient government or ministry must also be in compliance with the principles set forth in section 7013 of this Act; not be headed or controlled by an organization designated as a foreign terrorist organization under section 219 of the Immigration and Nationality Act (8 U.S.C. 1189); have an agreement with the government of the United States, in writing, on clear and achievable objectives for the use of such assistance, which should be made available on a cost-reimbursable basis; and is taking steps to protect the rights of civil society, including freedoms of expression, association, and assembly.

The Committee directs the Secretary of State to consult prior to, and submit to the regular notification procedures of the Committees on Appropriations, making any funds available for direct government-to-government assistance. Such notifications should include how the proposed activity meets the requirements of this section and should only apply to such assistance in excess of \$10,000,000 and funds available for cash transfer, budget support, and cash payments to individuals. Any planned government-to-gov-

ernment assistance should be included with the fiscal year 2021 CBJ and should include the proposed funding amount, source of funds, and type of assistance.

For the purposes of subsection (b), “minimum requirements of fiscal transparency” shall mean the public disclosure of a country’s national budget, including income and expenditures by ministry, and government contracts and licenses for natural resource extraction, including bidding and concession allocation practices. The Fiscal Transparency report required by this subsection should identify steps taken by a government to disclose additional budget documentation, contracts, and licenses which are additional to information disclosed in the previous year as well as recommendations of short- and long-term steps such government should take to improve fiscal transparency. The report should also include a description of how funds appropriated by this Act, including those provided pursuant to paragraph (3), are being used to improve fiscal transparency and identify benchmarks for measuring progress.

The Committee directs the Secretary of State to make funds available to improve the transparency and accountability of expenditures and revenues related to the extraction of natural resources. The Committee supports efforts that provide technical assistance, promote independent audit mechanisms, and facilitate civil society participation in managing natural resources and preventing the sale of conflict diamonds.

The Committee directs the Secretary of the Treasury to inform the management of the IFIs, and publish on the Department of Treasury’s website, that the policy of the United States is to vote against any assistance by such institutions that supports extracting and exporting natural resources from a country whose government has established laws and regulations to prevent or limit the public disclosure of company payments as required by United States law. The United States may support such assistance if the recipient government has adopted laws, regulations, or procedures that: (1) accurately account for and publicly disclose payments to the government by companies involved in the extraction and export of natural resources; (2) include independent auditing of accounts receiving such payments and the public disclosure of such audits; and (3) require public disclosure of agreement and bidding documents, as appropriate. These requirements do not apply to assistance that is for the purpose of building capacity in the recipient government to meet the above criteria.

### *Reports*

*Government-to-government report.*—Not later than 45 days after enactment of this Act, the USAID Administrator shall submit to the Committees on Appropriations a report that details all assistance provided through government-to-government mechanisms by country, funding source and amount, and type of procurement instrument, including whether the assistance was provided on a reimbursable basis.

*Corruption.*—Pursuant to subsection (c), the Committee directs the Secretary of State to submit a report, not later than 180 days after enactment of this Act, including a classified annex if necessary, to the Committees on Appropriations that describes the corruption and/or violation of human rights by individuals, whom the

Secretary of State has designated as ineligible for entry to the United States in the previous 12 months pursuant to this section. The Committee directs any unclassified portion of the report to be posted on the Department of State website. The Committee clarifies that the records of the Department of State related to the issuance and refusal of visas or permits to enter the United States should not be considered confidential and notes that the Department of State has interpreted the term “significant corruption” in this subsection to be corrupt activities that would result in a denial under the 2004 Presidential Proclamation 7750.

Section 7032 (Democracy Programs) contains language modified from the prior year regarding democracy programs funded in this Act. The Committee recommendation includes not less than \$2,400,000,000 in assistance for democracy programs, which is the same as the fiscal year 2019 enacted level. An additional \$180,000,000 is provided under National Endowment for Democracy. Funds made available pursuant to this section are not intended for attribution to other sector or program directives included in this Act.

For the purposes of subsection (d), “demonstration of a commitment to democracy and the rule of law” should be determined by the Secretary of State or the Administrator of USAID.

Nothing in subsection (f) shall be construed to affect the ability of any entity, including United States small businesses, from competing for proposals from USAID-funded civil society programs.

Subsection (h) directs that funds be made available to support and protect civil society activists and journalists who have been threatened, harassed, or attacked. The Committee is concerned that for the third year in a row the number of journalists imprisoned worldwide is at historic levels. The Committee expects the Secretary of State and USAID Administrator to continue to support programs that protect journalists and advance press freedom at not less than prior year levels.

The Committee supports continued investments in programs that enhance the technical capacity of countries to prepare for and manage elections, train political parties, educate voters, and enhance transparency and accountability. The Committee continues support for Department of State and USAID independent media and internet freedom programs globally. With respect to the provision of assistance made available in this Act for democracy programs, the Secretary of State and USAID Administrator should prioritize using organizations with significant experience implementing such programs and that demonstrate successful outcomes.

*Parliamentarians.*—The Committee supports efforts to engage parliamentarians and parliamentary organizations in support of democratic norms and values. The Committee directs, not later than 45 days after enactment of this Act, the Department of State and USAID, in consultation with the National Endowment for Democracy, to consult with the Committees on Appropriations on expanding such efforts.

#### *Report*

*Brunei.*—The Committee is concerned that implementation of Brunei’s new Sharia Penal Code (SPC) violates international norms and standards on human rights, including through criminalization

and discrimination against vulnerable groups such as LGBTI persons, religious and ethnic minorities, women, and children. The Committee directs the Secretary of State, in consultation with the Secretary of the Treasury and the Attorney General, to review the ongoing implementation of the SPC and determine whether sanctions required under the Global Magnitsky Human Rights Accountability Act should be applied and report back to the Committees on Appropriations not later than 45 days after enactment of this Act.

*Prior approval.*—Pursuant to subsection (e), the Committee continues language that organizations receiving assistance for democracy programs shall not be subject to prior approval by the government of any foreign country and directs the Secretary of State, in coordination with the USAID Administrator, to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, detailing steps taken by the Department of State and USAID to comply with this requirement.

Section 7033 (International Religious Freedom) includes language modified from the prior year regarding international religious freedom.

Subsection (a) designates funds under the heading Diplomatic Programs to be made available for the Office of International Religious Freedom, the Bureau of Democracy, Human Rights, and Labor, and the Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia. Funds for the Office of International Religious Freedom shall be made available for the continued development and implementation of an international religious freedom curriculum in accordance with section 708 of the Foreign Service Act of 1980.

Subsection (b) directs that funds appropriated under the headings “Democracy Fund”, “Economic Support Fund”, and “International Broadcasting Operations” be made available for international religious freedom programs and funds appropriated under the headings “International Disaster Assistance” and “Migration and Refugee Assistance” be made available for humanitarian assistance for vulnerable and persecuted religious minorities. Funds designated for the Relief and Recovery Fund shall also be made available for International Religious Freedom to support transitional justice, reconciliation, and reintegration programs for vulnerable and persecuted religious minorities.

The Committee directs that the Ambassador-at-Large for International Religious Freedom is responsible, in consultation with other relevant U.S. government officials, for funds made available pursuant to this section.

The Committee recommendation includes not less than \$10,000,000 for international religious freedom under the heading Democracy Fund. In addition, funds are made available under the heading Economic Support Fund for programs that protect vulnerable and persecuted minorities, including to investigate the persecution of such minorities by governments and non-state actors and for the public dissemination of information collected on such persecution, including on the Department of State website.

Subsection (c) is modified from prior year language clarifying that funds under the heading Economic Support Fund may be made available for assistance for ethnic and religious minorities in Iraq and Syria.



The Committee remains concerned for ethnic and religious minorities, including Christians, Yazidis, Rohingya, and other groups across the globe that have been victims of mass atrocities, ethnic cleansing, and genocide. The Committee recognizes the benefits of existing psychosocial support programs coordinated by the Department of State and USAID for these groups and individuals and supports the expansion of these programs. Furthermore, the Committee encourages the prioritization of psychosocial support programs to benefit religious and ethnic minorities affected by ISIS, including trauma therapy and care for children and survivors of sexual slavery, as well as other highly vulnerable populations worldwide.

#### *Report*

*Religious minorities.*—The Committee directs the Secretary of State to provide a report not later than 45 days after enactment of this Act to the Committees of Appropriations on the status of the humanitarian assistance reaching vulnerable and persecuted religious minorities.

Section 7034 (Special Provisions) includes language modified from the prior year granting certain special authorities and limitations relating to funds made available in this Act.

Subsection (b) makes funds available for the prevention of atrocities. The Committee directs the Under Secretary for Civilian Security, Democracy, and Human Rights, to be responsible for the strategic policy direction and policy oversight of such funds. These funds are subject to the regular notification procedures of the Committees on Appropriations.

Subsection (d)(1) makes \$3,000,000 available under the heading Assistance for Europe, Eurasia and Central Asia to carry out the Program for Research and Training on Eastern Europe and the Independent States of the Former Soviet Union as authorized by the Soviet-Eastern European Research and Training Act of 1983 (22 U.S.C. 4501 et seq.).

Subsection (d)(5) extends the availability of certain funds, up to \$50,000,000, for an additional year if they are being used for private sector partnerships following consultation with the Committees on Appropriations.

Subsection (i)(5) continues prior year language with regard to the Lautenberg Amendment. The Committee notes that this critical provision is needed to preserve a safe and reliable mechanism for eligible persecuted religious minorities to seek freedom and safety in the United States.

Subsection (j) includes authority for the HIV/AIDS Working Capital Fund. The Committee directs the Secretary of State to include an accounting of the budgetary resources, disbursements, balances, and reimbursements of such Fund in its fiscal year 2021 CBJ.

*Cultural preservation project determination.*—The Committee expects that none of the funds appropriated in titles I, III, and under the heading Economic Support Fund of this Act may be used for the preservation of religious sites unless the Secretary of State or the USAID Administrator, as appropriate, determines and reports to the Committees on Appropriations that such sites are historically, artistically, or culturally significant, that the purpose of the project is neither to advance nor to inhibit the free exercise of reli-

gion, and that the project is in the national interest of the United States.

*International child abductions.*—The Secretary of State should consider withholding funds appropriated under title IV of this Act for assistance for the central government of any country that is not taking appropriate steps to comply with the Convention on the Civil Aspects of International Child Abductions.

*Monitoring and evaluation of humanitarian assistance.*—Funds appropriated by the Act that are available for monitoring and evaluation of assistance under the headings International Disaster Assistance and Migration and Refugee Assistance shall, as appropriate, be made available for the regular collection of feedback obtained directly from beneficiaries on the quality and relevance of such assistance. The Secretary of State and USAID Administrator, as applicable, shall regularly conduct oversight to ensure that such feedback is regularly collected and used by implementing partners to maximize the cost-effectiveness and utility of such assistance.

Section 7035 (Law Enforcement and Security) includes language modified from the prior year related to assistance, authorities, limitations, and notifications regarding law enforcement and security matters.

In accordance with subsection (d)(2), the Secretary of State, in coordination with the Secretary of Defense, shall include a list of cases under development for major defense equipment (as defined in section 47 of the Arms Export Control Act) that are above the thresholds identified in section 36(b) of the Arms Export Control Act for which the letter of request is over 180 days old, consultations have not begun with the committees of jurisdiction, and a Letter of Offer has not been submitted. Such list shall include: (1) the date of the letter of request; (2) the amount of the proposed sale; and (3) a description of the defense article or service. The report shall be submitted in unclassified form, but may be accompanied by a classified annex, if necessary. The Secretary of State, in coordination with the Secretary of Defense, shall also be prepared to discuss the status of each case, including whether the case has been received by the Department of State.

Section 7036 (Enterprise Funds) includes language carried in the prior year establishing restrictions on enterprise funds.

Section 7037 (War Crimes Tribunals) includes language carried in the prior year regarding authority for the President to draw down certain funds to support war crimes tribunals or commissions.

Section 7038 (Palestinian Statehood) includes language modified from the prior year establishing limitations on the use of funds in support of a Palestinian state. This section includes a certification requirement that such a state should enact a constitution assuring the rule of law, an independent judiciary, and respect for human rights for its citizens in order to merit assistance.

Section 7039 (Limitation on Assistance for the Palestinian Authority) includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and the prohibitions on funds to the Palestine Liberation Organization (PLO) and Hamas. The waiver now includes the additional reporting requirement that the Palestinian Authority (PA) has facilitated

the settlement of terrorism-related claims on nationals of the United States. This section includes the limitations carried previously in 7041(k)(2) on assistance to the PA if the Palestinians obtain membership at the United Nations or in any specialized agency outside of an agreement negotiated with Israel or if the Palestinians initiates an investigation at the International Criminal Court (ICC). Prior year language in section 7041(k)(3) reducing assistance by the amount expended by the PA as payments for acts of terrorism is carried in this section, as is prior year incitement reporting requirement 7041(k)(6). This section also includes prior year language from section 7038 restricting assistance to the Palestinian Broadcasting Corporation.

Section 7040 (Assistance for the West Bank and Gaza) includes language modified from the prior year including provisions previously carried in section 7039 placing conditions on assistance for the West Bank and Gaza, including the requirements on partner vetting and the prohibition of funds for the purpose of recognizing or honoring acts of terrorism. The prior year reporting requirements from section 7041(k) on security and economic assistance are included in this section.

The Committee notes that sections 7039 and 7040 are intended to consolidate and clarify existing provisions and do not represent a change in policy.

Pursuant to subsection (e), the Committee supports \$50,000,000 for private sector partnerships for the West Bank and Gaza should such funds be authorized.

The Committee reaffirms its commitment to supporting United States actions that promote peace between Israel and the Palestinians. The Committee further reaffirms the long-standing bipartisan support for a negotiated two-state solution to the Israeli-Palestinian conflict, and that a lasting two-state solution is essential to the achievement of long-term peace and stability in the broader region.

Section 7041 (Middle East and North Africa) includes language modified from the prior year regarding policies and countries in the Middle East and North Africa.

*Arab League Boycott of Israel*—Subsection (a) continues language carried in the prior year related to the Arab League Boycott of Israel. The Committee is concerned about international efforts to stigmatize and isolate Israel through the boycott, divestment, and sanctions (BDS) movement. The Committee directs, as part of the annual report to Congress on the Arab League Boycott of Israel, that the President add information about the BDS campaign, covering companies, international organizations, countries, and other organizations, including state investment vehicles, that are involved in promoting the movement, as well as specific steps the Department of State has taken and expects to take to discourage or end politically-motivated efforts to boycott, divest from, or sanction Israel or Israeli entities. The Committee further directs the Secretary of State and USAID Administrator to strengthen policies and procedures to ensure organizations supported through funding are not participants in such efforts.

*Egypt*.—Subsection (b) is modified from the prior year. Funds for Egypt are allocated according to the following table:

## EGYPT

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	\$35,000
Development Assistance .....	67,500
International Narcotics Control and Law Enforcement .....	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	3,000
International Military Education and Training .....	1,800
Global Health Programs .....	10,000
Foreign Military Financing Program .....	1,300,000
Total .....	1,419,300

The Committee notes the United States and Egypt share a strong partnership based on mutual interest in Middle East peace and stability, economic opportunity, and regional security. Egypt has long been an important strategic partner in the Middle East. Since the Camp David Accords, United States assistance to Egypt has played a central role in the country's economic and military development. Despite significant turmoil in the region, Egypt remains an anchor of stability in the Middle East, as exemplified by its enduring forty-year peace with Israel. The Committee appreciates progress made over the last year in advancing shared interests with respect to combating terrorism, increasing pressure on North Korea, countering Iran's malign influence in the region, and the acquittal of employees of American nongovernmental organizations that had been wrongly charged and convicted of crimes for operating in Egypt. Promoting a stable and prosperous Egypt, where the government preserves space for civil society and protects human rights, should continue to be a core objective of United States policy.

*Withholding.*—The Secretary of State shall withhold 20 percent of the funds provided for Egypt under the heading Foreign Military Financing Program until the Secretary certifies and reports to the Committees on Appropriations that the Government of Egypt is meeting the governance and human rights conditions described under “Reports” in this section. A national security waiver is included in this Act. However, five percent of such withheld funds is excluded from the waiver and shall only be made available for obligation if the Secretary of State determines and reports to the Committees on Appropriations that the Government of Egypt has provided fair and commensurate compensation to American citizen, April Corley, for severe injuries sustained during an attack on her tour group by Egyptian armed forces on September 13, 2015. In addition, the Committee notes that the funds subject to the five percent withholding shall not be transferred to the interest-bearing account until a final settlement has been reached.

Funds made available for assistance for Egypt shall be subject to prior consultation and the regular notification procedures of the Committees on Appropriations. Such funds should be made available for democracy programs and for development programs in the Sinai. Funds shall not be made available for cash transfer assistance or budget support.

The Committee directs that not less than \$35,000,000 of the funds made available for assistance for Egypt under the heading

Development Assistance should be made available for higher education programs, including not less than \$15,000,000 for scholarships for Egyptian students with high financial need to attend not-for-profit institutions of higher education in Egypt. Such institutions must meet standards equivalent to those required for United States institutional accreditation by a regional accrediting agency recognized by the United States Department of Education. Not later than 45 days after enactment of this Act, the USAID Administrator shall consult with the Committees on Appropriations on implementation of funds made available for scholarships in Egypt.

The Committee encourages the USAID Administrator to implement programs that assist orphans and vulnerable children in Egypt, including children from religiously diverse populations. The Committee supports continued efforts to ensure religious freedom and tolerance, including for Christian communities in Egypt.

The Secretary of State shall take all practicable steps to ensure that mechanisms are in place for monitoring, oversight, and control of funds made available by this subsection for assistance for Egypt.

#### *Reports*

*Governance and human rights.*—The Committee directs, not later than 45 days after enactment of this Act, the Secretary of State to submit a report to the appropriate congressional committees on steps taken by the Government of Egypt to: (1) advance democracy and human rights in Egypt, including to govern democratically and protect religious minorities and the rights of women, which are in addition to steps taken during the previous calendar year for such purposes; (2) implement reforms that protect freedoms of expression, association, and peaceful assembly, including the ability of civil society organizations, human rights defenders, and the media to function without interference; (3) release political prisoners and provide detainees with due process of law; (4) hold Egyptian security forces accountable, including officers credibly alleged to have violated human rights; (5) investigate and prosecute cases of extrajudicial killings and forced disappearances; (6) provide regular access for United States officials to monitor assistance in areas where the assistance is used; (7) adhere to the separation of powers and the rule of law, including constitutional limits on elected office and the role of the military in governance; and (8) comply with United Nations Security Council Resolution 2270 and other such resolutions regarding North Korea.

*Military restructure.*—The Committee directs that not later than 45 days after enactment of this Act, the Secretary of State shall consult with the Committees on Appropriations on any plan to restructure military assistance for Egypt.

*Iran.*—Subsection (c) is modified from the prior year. Pursuant to paragraph (1), funding under the headings Diplomatic Programs, Economic Support Fund, and Nonproliferation, Antiterrorism, Demining and Related Programs shall be used by the Secretary of State for the following: (1) to support the United States policy to prevent Iran from achieving the capability to produce or otherwise obtain a nuclear weapon; (2) to support an expeditious response to any violation of United Nations Security Council Resolutions or to efforts that advance Iran's nuclear program; (3) to support the implementation, enforcement, and renewal of sanctions against Iran

for its support of nuclear weapons development, terrorism, human rights abuses, and ballistic missile and weapons proliferation; and (4) for democracy programs for Iran, to be administered by the Assistant Secretary for Near Eastern Affairs, Department of State, in consultation with the Assistant Secretary for Democracy, Human Rights, and Labor, Department of State.

#### *Report*

*Sanctions.*—Pursuant to paragraph (2), the Secretary of State shall report on Iran's compliance of the Joint Comprehensive Plan of Action (JCPOA) as well as on the status of United States bilateral sanctions on Iran, the re-imposition and renewed enforcement of secondary sanctions, and the impact such sanctions have had on Iran's destabilizing activities throughout the Middle East. Such report shall also include any entities involved in providing significant support for the development of a ballistic missile by the Government of Iran, including shipping and financing, and note whether such entities are currently under United States sanctions. The report shall be submitted in an unclassified form and contain a classified annex if necessary.

*Iraq.*—Subsection (d) is similar to language carried in the prior year. Pursuant to paragraph (1), funds shall be made available for: (1) bilateral economic assistance and international security assistance, including for the Marla Ruzicka Iraqi War Victims Fund; (2) stabilization assistance; (3) humanitarian assistance, including in the Kurdistan Region of Iraq (KRI); and (4) programs to protect and assist religious and ethnic minority populations in Iraq.

Funds made available under the headings International Disaster Assistance and Migration and Refugee Assistance should be made available to support programs that address the needs of internally displaced persons (IDPs) and refugees in the KRI, as well as their host communities. Additionally, funds under the heading Economic Support Fund should continue to support programs that mitigate the impact of such IDPs and refugees in such region.

Within the amount provided for assistance, the recommendation includes funds to support American-style higher education institutions in Iraq, including in the Kurdistan region, on an open and competitive basis. The Secretary of State or USAID Administrator, as appropriate, shall include funds to be allocated for this purpose in the spend plan submitted pursuant to section 7061(b) of this Act.

The Committee remains concerned about the lack of security and the safe return of displaced Iraqi ethnic and religious minorities, including Christians, Yezidis, and other groups who have been victimized by genocide, to their ancestral homelands in the Nineveh Plain, Tel Afar, and Sinjar areas of Iraq. Support for such individuals and communities should, to the maximum extent practicable, take into account the unique needs and security requirements necessary for safe repatriation. The Committee directs that not less than \$50,000,000 of the funds provided in this Act for stabilization and recovery assistance be made available for assistance to support the safe return of displaced religious and ethnic minorities to their communities in Iraq.

The Committee notes that to increase security in liberated areas in northern Iraq, including minority communities, the Department should work with the Government of Iraq to support security forces

that reflect the ethno-sectarian makeup of the areas in which they operate. In particular, the Department should support a community policing program for the Nineveh Plains—home to Sunni Arabs, Kurds, Yazidi, Christians, Shabak, and Turkmen—Sinjar, and Kirkuk. This initiative would help reestablish the relationship between the police and the communities they serve, helping prevent conflict, address security risks, and mitigate crime.

The Committee recommends that USAID continue funding for stabilization and long-term economic viability of northern Iraq. Contracts should preference local entities as appropriate. The Committee supports efforts to increase parity in assistance for Nineveh and Sinjar.

The Committee encourages the Department of State to work with the relevant federal agency partners to expedite the processing of the backlog of Iraqi Special Immigrant Visa (SIV) applications. The Committee notes the critical role of the SIV program in assisting the United States mission in Iraq and urges the relevant congressional committees to review the needs of this program. Many family members of SIV holders have waited years without any notification from the Departments of State or Homeland Security on the status or timeline of their visa applications. The Committee encourages the State Department to expand the days and hours of operation for consular services in Erbil to accommodate the demand of persecuted populations in northern Iraq.

The Committee encourages USAID to establish a strategic communications program in Iraq that utilizes social media and traditional media to engage with the Iraqi population and counter the propaganda, misinformation, and disinformation campaigns of various state and non-state actors that are actively engaged in undermining United States and coalition efforts. The Committee encourages USAID to consult with the representatives from the United Kingdom's Conflict, Security and Stability Fund to understand their strategic communication efforts in Iraq and avoid duplication of efforts.

### *Reports*

*Security forces.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after the date of enactment of this Act, on efforts to integrate ethnic minorities in northern Iraq into the security forces. Such report shall include the number of such persons integrated into community police or similar forces.

*United Nations Development Program (UNDP).*—Not later than 45 days after enactment of this Act, the USAID Administrator shall submit a report on the status of the modified agreement between USAID and UNDP regarding assistance to Iraqis, particularly religious and ethnic minorities, to enable them to return to their homes in areas liberated from ISIS. One aim of the modified agreement was to ensure that the United States contribution will help the populations of liberated areas in Ninewa Province resume normal lives by restoring community-prioritized services such as water, electricity, sewage, health, and education. The Committee continues to support assistance to religious and ethnic minorities, to the maximum extent practicable, through indigenous aid and se-

curity organizations on the ground that have a proven track record of supporting local communities.

*Jordan.*—Subsection (e) includes language similar to the prior year designating funding levels for Jordan. The Committee recommendation includes not less than \$1,525,000,000 for assistance for Jordan. Funds for Jordan are allocated according to the following table:

JORDAN	
(Budget authority in thousands of dollars)	
Account	Budget Authority
Development Assistance .....	\$311,400
Economic Support Fund .....	750,000
Global Health .....	21,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	13,600
International Military Education and Training .....	4,000
Foreign Military Financing Program .....	425,000
Total .....	1,525,000

The Committee notes the importance of the relationship with the Kingdom of Jordan and the strong leadership that Jordan continues to play in advancing peace and stability in the region. The Department of State should continue to support critical economic aid and to provide the assistance needed to ensure Jordan's success in coalition operations, including to strengthen Jordan's borders with Iraq and Syria.

*Lebanon.*—Subsection (f) includes modifications to consolidate prior year language, which does not represent a change in policy. Funds made available under the heading Foreign Military Financing Program for assistance for Lebanon may only be made available to professionalize the Lebanese Armed Forces (LAF) and to strengthen border security and combat terrorism, including training and equipping the LAF to secure Lebanon's borders, interdicting arms shipments, preventing the use of Lebanon as a safe haven for terrorist groups, and to implement United Nations Security Council Resolution 1701.

### Reports

*Lebanon report.*—The Committee continues to be concerned about Hezbollah's growing influence within the Government of Lebanon. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the extent of Hezbollah's influence within such government, including the LAF, and what steps are being taken to prevent the use of Lebanon as a safe haven for terrorist groups, to implement United Nations Security Council Resolution 1701, and to prevent the building of cross-border tunnels into Israel and weapons factories inside Lebanon.

*United Nations Interim Force in Lebanon (UNIFIL).*—The Committee is concerned by UNIFIL's ability to fulfill its mandate in southern Lebanon to assist the Lebanese Armed Forces in establishing an area free of any armed personnel, assets and weapons other than those of the government and of UNIFIL. Not later than 90 days after enactment of this Act, the Committee directs the Sec-



retary of State to submit a report to the Committees on Appropriations assessing UNIFIL's efforts to detect tunnels built by Hezbollah in the south of Lebanon and the steps the Administration is taking to urge the Security Council to sanction Hezbollah for violations of UNSCR 1701. The report should also include an assessment of whether UNIFIL is complying with its new requirement to increase its visible presence in southern Lebanon and oversee the LAF's accelerated deployment in southern Lebanon.

*Libya.*—Subsection (g) remains unchanged from prior year language regarding monitoring, oversight, and control of any funds. No funds shall be made available for Libya by this Act unless the Secretary of State certifies and reports to the Committees on Appropriations that the Government of Libya is cooperating with U.S. efforts to investigate and bring to justice those responsible for the attack on U.S. personnel and facilities in Benghazi, Libya in September 2012.

*Morocco.*—Subsection (h) is similar to language carried in the prior year.

*Saudi Arabia.*—Subsection (i) includes a new prohibition on any funds made available by this Act from supporting the sale of nuclear technology to Saudi Arabia.

Not later than 45 days after enactment of the Act, the Committee directs the Secretary of State to submit a report, which may be submitted in classified form and shall incorporate relevant information from other Federal agencies, to the appropriate congressional committees regarding the murder of Jamal Khashoggi at the Consulate of the Kingdom of Saudi Arabia in Istanbul, Turkey on October 2, 2018. The report shall include a detailed assessment of the steps taken by (1) the Government of Saudi Arabia to investigate and prosecute all those responsible for ordering, carrying out, and covering up such murder; and (2) the steps taken by Department of State to address corruption and violation of human rights by individuals within the Saudi government.

*Syria.*—Pursuant to subsection (j)(1), funding for non-lethal assistance is limited to emergency medical and rescue response and chemical weapons use investigations. Subsection (j)(2) prohibits any funds from supporting or otherwise legitimizing the government of Iran, the Government of the Russian Federation, foreign terrorist organizations, or a proxy of Iran, and states that funds should not be used in areas controlled by the Assad government.

The Committee directs that funds shall be made available for assistance to organizations in Syria, only on an open and competitive basis, to continue to strengthen the capability of Syrian civil society organizations to address the immediate and long-term needs of the Syrian people in a manner that supports the sustainability of such organizations in implementing Syrian-led humanitarian and development programs. Such funds shall be administered by the Bureau for Democracy, Human Rights, and Labor of the Department of State.

The Committee remains concerned about the lengthy displacement of Syrians and the ongoing burden they face, as well as the continued strain Syrian refugees are placing on host communities. The Committee urges the Department of State to continue to: (1) assist host countries to expand their national systems to accommodate refugee needs; (2) increase host country capacity to deliver

basic services to their own citizens; (3) strengthen the ability of local governments to respond to the refugee influx; (4) employ policies and programs to close gaps in distribution of need-based aid to at-risk minority populations; and (5) ensure that refugees have freedom of movement and meaningful access to economic opportunity.

### *Reports*

*Refugees.*—The Committee is deeply concerned about the safety of Syrian refugees who have returned, or may return, to Syria, and directs the Department of State to submit a report to the Committees on Appropriations 90 days after the enactment of this Act, detailing the dangers Syrian refugees face and what the United States, the UN, other nations, and international partners can do to alleviate suffering and secure the safety of returning refugees.

*Humanitarian assistance.*—The Committee directs USAID to ensure humanitarian and other foreign assistance for Syrian stabilization and reconstruction efforts be focused in democratic Syria or areas of Syria not under the Assad regime's control. The Secretary of State and USAID Administrator shall submit a report to the appropriate congressional committees not later than 45 days after enactment of this Act, containing a detailed assessment on the delivery of humanitarian assistance to Syria, which shall include the following: (1) the challenges of access to areas of Syria controlled by the Government of Syria or associated forces for purposes of providing United States humanitarian assistance, including assistance funded through multilateral institutions and international governmental organizations; (2) where such United States humanitarian assistance has been able to be delivered in such areas; (3) a description of where such United States humanitarian assistance has been denied access in such areas; (4) how the United States Government is working to improve access to such areas; (5) the roles and responsibilities of United States allies and partners and other countries in the region in ensuring access to such areas; (6) how such United States humanitarian assistance and implementing partners of such assistance are monitored and evaluated; (7) the major challenges that the United States faces in monitoring such United States humanitarian assistance and how the United States is working to overcome such challenges; and (8) the strategy of the United States to deliver humanitarian assistance to areas of Syria controlled by the Government of Syria or associated forces and in which the Government of Syria or associated forces is impeding access to such areas.

*Tunisia.*—Subsection (k) includes language carried in the prior year related to funding levels for Tunisia. Funds for Tunisia are allocated according to the following table:

TUNISIA	
(Budget authority in thousands of dollars)	
Account	Budget Authority
Development Assistance .....	\$40,000
Economic Support Fund .....	45,000
International Narcotics Control and Law Enforcement .....	13,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	6,100

## TUNISIA—Continued

[Budget authority in thousands of dollars]

Account	Budget Authority
International Military Education and Training .....	2,300
Foreign Military Financing Program .....	85,000
Total .....	191,400

The Committee notes that a stable and viable democratic Tunisia is critical to regional security supports the government of Tunisia's efforts to continue improving the security situation in the country, democratic governance, and economic reform.

*Western Sahara.*—The Committee supports the United Nation's efforts to resolve the Western Sahara conflict in an equitable, peaceful, and diplomatic manner.

*Yemen.*—Subsection (l) continues prior year language permitting funds under the heading Economic Support Fund to be made available for stabilization assistance for Yemen.

### Reports

*Humanitarian needs.*—The Committee remains concerned about the significant humanitarian needs in Yemen and the lack of consistent access to allow relief to be provided. Not later than 45 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the Committees on Appropriations that addresses delivery of humanitarian assistance, including access for humanitarian organizations to deliver assistance; the capacity of Yemeni ports to receive commercial and humanitarian goods; and the conditions required to transition from humanitarian assistance to longer-term development assistance. The Committee also recognizes the importance of fuel to alleviating the humanitarian crisis, including access into all Red Sea Ports, which are critical lifelines for the Yemeni population.

Section 7042 (Africa) includes language modified from the prior year regarding assistance for Africa. The Committee acknowledges that global development, diplomacy, and defense are pertinent to protecting United States national security and advancing United States policy toward Africa and notes the important role the countries of Africa play with respect to global security and stability. The Committee also recognizes that the underlying causes of instability and conflict in the region, including extreme poverty, poor health, food insecurity, climate change, and environmental degradation, are critical areas for United States involvement through foreign assistance. The Committee reaffirms that sustainable development, economic growth, human rights, and humanitarian assistance in Africa are important to national security interests of the United States and remain critical investments in the prosperity and security throughout the continent. The Secretary of State should prioritize issues affecting the future of these countries and ensure adequate diplomatic and assistance resources are made available to support the continent with democracy, governance, and development assistance.

*Africa counterterrorism.*—The Committee continues to support African counterterrorism initiatives such as the Partnership for Re-

gional East Africa Counterterrorism and the Trans-Sahara Counterterrorism Partnership.

*Boko Haram.*—The Committee notes with concern the ongoing attacks on civilians by Boko Haram. The Committee encourages USAID to address the unique needs of these victims, especially women and girls, in its programming and assist in their reintegration into communities. Funds made available in this Act for Cameroon, Chad, Niger, and Nigeria should support counterterrorism programs, specifically to combat Boko Haram and other violent extremist organizations. The Committee also encourages continued support for development, democracy, health, and governance activities in these countries as effective strategies to counter violent extremism.

*Central African Republic.*—The Committee directs the Department of State and USAID to make funds available for reconciliation and peacebuilding programs in the Central African Republic, including activities to promote inter-faith dialogue and to prevent crimes against humanity.

*Counter Lord's Resistance Army.*—The Committee directs the Department of State to make funds available for programs and activities in areas affected by the Lord's Resistance Army (LRA) consistent with the goals of the Lord's Resistance Army Disarmament and Northern Uganda Recovery Act of 2009 (Public Law 111-172). Despite recent arrests of LRA commanders, the Committee is concerned about continued attacks and child abductions as well as safe havens for the LRA in Sudan and the Central African Republic.

*South Sudan.*—Pursuant to subsection (d), funds shall be made available for the central government of South Sudan only for the following purposes: (1) humanitarian assistance; (2) health programs; (3) assistance to support peace negotiations or advance or implement a peace agreement; or (4) assistance to support implementation of outstanding issues of the Comprehensive Peace Agreement and mutual arrangements related to such agreement.

*Sudan.*—The limitations in subsection (e) shall not apply to humanitarian assistance; assistance for democracy programs; assistance for the Darfur region, Southern Kordofan State, Blue Nile State, Abeyei, or other marginalized areas and populations in Sudan; or assistance to implement outstanding issues of the Comprehensive Peace Agreement, mutual arrangements related to post-referendum issues, or any other internationally recognized viable peace agreement in Sudan.

*Zimbabwe.*—The Committee directs the Secretary of the Treasury to instruct the United States executive director of each IFI to vote against any extension of any loan or grant to the Government of Zimbabwe, except to meet basic human needs or to promote democracy, unless the Secretary of State certifies and reports to the Committees on Appropriations that the rule of law has been restored, including respect for ownership and title to property, and freedoms of expression, association, and assembly.

Section 7043 (East Asia and the Pacific) includes language modified from the prior year regarding limitations and directives on assistance and authorities for diplomatic and development activities and programs in East Asia and the Pacific.

*Burma.*—Pursuant to subsection (a)(1)(B), funds in this Act for assistance to Burma: (1) may not be made available to any indi-

vidual or organization if the Secretary of State holds credible information that such individual or organization has committed a gross violation of human rights, including against Rohingya and other minority groups, or that advocates violence against ethnic or religious groups or individuals in Burma; (2) may not be made available to any organization or entity controlled by the armed forces of Burma; (3) may only be made available for programs to support the return of Rohingya, Karen, and other refugees and internally displaced persons to their location of origin or preference in Burma if such returns are voluntary and consistent with international law; and (4) may only be made available to support the implementation of Nationwide Ceasefire Agreement conferences, committees, and other procedures if the Secretary of State reports to the Committees on Appropriations that such procedures are directed towards a sustainable peace and the Government of Burma is implementing its commitments under such Agreement.

Funds made available by this Act for Burma shall be made available for: (1) to strengthen civil society organizations and independent media; (2) to support community-based organizations operating in Thailand that provide humanitarian assistance to internally displaced persons in eastern Burma and to Burmese refugees from funds made available under the heading Migration and Refugee Assistance; (3) to promote ethnic and religious tolerance and combat gender-based violence in Rakhine, Shan, Kachin, and Karen states; (4) to promote rural economic development including through microfinance programs; (5) to increase opportunities for foreign direct investment by strengthening rule of law, transparency, and accountability; (6) to investigate and document allegations of ethnic cleansing and other gross human rights violations committed against the Rohingya people in Rakhine state; and (7) to investigate and document allegations of gross violations of human rights in Burma, particularly in areas of conflict.

The Committee expects that any new programs and activities initiated in fiscal year 2020 in Burma shall be subject to prior consultation with the appropriate congressional committees. The United States Chief of Mission in Burma, in consultation with the Assistant Secretary for Democracy, Human Rights, and Labor at the Department of State, shall be responsible for democracy and human rights programs in Burma.

The Committee is concerned about the repeated assaults on freedom of the press in Burma and supports assistance for programs to strengthen independent media.

### *Report*

*Violations of human rights.*—The Committee directs the Secretary of State to provide to the appropriate congressional committees, not later than 45 days after the enactment of this Act, a report describing allegations of ethnic cleansing, crimes against humanity, and genocide in Burma.

*Cambodia.*—Pursuant to subsection (b)(1), funds shall not be made available for the Government of Cambodia unless the Secretary of State certifies and reports to the Committees on Appropriations that such Government is: (1) strengthening regional security and stability, particularly regarding territorial disputes in the South China Sea and the enforcement of international sanctions on

North Korea; (2) dismissing any politically motivated criminal charges against those who criticize the government; (3) ceasing violence and harassment against civil society organizations including political opposition entities; and (4) respecting the rights and responsibilities enshrined in the Constitution of the Kingdom of Cambodia as enacted in 1993, which include restoring the civil and political rights of the opposition Cambodia National Rescue party, media, and civil society organizations; restoring all elected officials to elected offices held prior to the July 2018 parliamentary elections; and releasing all political prisoners, including journalists, civil society activists, and members of the opposition political party.

Pursuant to subsection (b)(2), funds shall be made available for: (1) democracy programs, including research and education programs associated with the Khmer Rouge in Cambodia, except that no funds may be made available to the Extraordinary Chambers in the Court of Cambodia and (2) programs in the Khmer language to counter the influence of the People's Republic of China in Cambodia.

#### *Report*

*Visa restriction.*—The Committee directs the Secretary of State, not later than 30 days after enactment of this Act, to submit to the appropriate congressional committees a report describing the implementation of the visa restriction policy.

*Indo-Pacific Strategy.*—The Committee recommendation provides that \$160,000,000 shall be available to support the Indo-Pacific Strategy. Such funds are in addition to amounts otherwise made available for countries and programs in the region. The Committee believes that the United States is an enduring Pacific power, and preserving a free and open Indo-Pacific is a core interest of the United States.

The Committee directs that funds under the headings International Narcotics Control and Law Enforcement; Nonproliferation, Anti-terrorism, Demining and Related Programs; International Military Education and Training; and Foreign Military Financing Program in this Act be made available for countries and programs in this region at not less than the fiscal year 2019 level.

*North Korea.*—The Committee notes that the limitation in subsection (d)(1) shall also apply to the payment or reimbursement of the Government of North Korea for any costs associated with the unlawful detention of American citizens in North Korea.

The Committee directs that the Secretary of State shall report to the appropriate congressional committees if the Secretary has credible information that a government receiving assistance by this Act is currently contributing materially to the malicious cyber-intrusion capabilities of the Government of North Korea. Additionally, the Secretary shall submit the report required by section 209 of the North Korea Sanctions and Policy Enhancement Act of 2016 (Public Law 114–122; 22 U.S.C. 9229), as amended, to the Committees on Appropriations in the manner described in subparagraph (2)(A) of such section.

The Committee encourages the Special Envoy for North Korean Human Rights Issues to consult with officials of South Korea on potential opportunities, including through various media, to reunite

divided Korean American families with family members in North Korea.

*People's Republic of China (PRC).*—The Committee remains concerned by the repressive policies and intimidation tactics used by the Chinese government against Uighur Muslims in the Xinjiang Autonomous region of China. The Committee urges the Secretary of State to increase diplomatic efforts towards addressing basic human rights of Uighur Muslims in the PRC.

*Confucius Institutes.*—The Committee encourages the Secretary of State to coordinate with the Department of Justice to determine whether Chinese nationals associated with Confucius Institutes operating on American university and college campuses qualify as foreign agents working on behalf of the Government of the PRC.

#### *Report*

*5G network.*—The Committee is concerned by the PRC's efforts to dominate the 5G global market and directs the Department of State, in consultation with USAID, the DFC, and other relevant agencies, to submit to the Committees on Appropriations, not later than 90 days after enactment of this Act, a coordinated strategy with allies and partners to provide alternatives to Chinese-financed telecommunication technology.

*Philippines.*—The Committee continues to direct the Department of State to strictly monitor United States assistance, including funding provided under the headings Foreign Military Financing and International Narcotics Control and Law Enforcement, made available for the Philippines with respect to human rights, abuses or violence against journalists or human rights activists, and the accountability and professionalism of security forces personnel.

#### *Report*

*Security forces.*—The Committee directs the Secretary of State to submit, not later than 45 days after enactment of this Act, a report assessing the extent to which the Armed Forces of the Philippines and the Philippines National Police are respecting human rights and the rule of law.

Section 7044 (South and Central Asia) includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in South and Central Asia and for regional programs.

*Afghanistan.*—The Committee directs that funds appropriated by this Act under the headings Development Assistance, Economic Support Fund, Global Health Programs, and International Narcotics Control and Law Enforcement that are made available for assistance for Afghanistan: (1) shall be made available to implement the South Asia Strategy, the Revised Strategy for United States Engagement in Afghanistan, and the United States Agency for International Development Country Development Cooperation Strategy for Afghanistan; (2) shall be made available for programs that protect and strengthen the rights of women and girls and promote the political and economic empowerment of women, including their meaningful inclusion in political processes, peacebuilding, and conflict prevention, through grants to local Afghan women's organizations to the maximum extent possible; and (3) may not be made available for any program, project, or activity that—

(a) cannot be sustained, as appropriate, by the Government of Afghanistan or another Afghan entity;

(b) is not accessible for the purposes of conducting effective oversight in accordance with applicable Federal statutes and regulations;

(c) initiates any new, major infrastructure development; or

(d) includes the participation of any Afghan individual, organization, or government entity if the Secretary of State has credible information that such individual, organization, or entity is knowingly involved in acts of grand corruption, illicit narcotics production or trafficking, or has committed a gross violation of human rights.

The authority referenced in section 7044(a)(1)(B) shall not be exercised unless the Secretary of State, in consultation with the USAID Administrator, reports to the Committees on Appropriations that: (1) adequate financial controls and oversight are in place, including monitoring of project implementation and resource disbursements in all parts of the country; and (2) that the recipient has established regular, transparent, and comprehensive reporting procedures regarding the use of United States assistance.

The Committee supports programs that will help achieve a stable and self-reliant Afghanistan, including economic assistance through private enterprise. The Committee notes the potential for economic growth from Afghanistan's natural resources and encourages funding be made available for activities that will result in investment from the private sector.

The Committee notes the ongoing negotiations in Afghanistan and directs the Secretary of State to ensure the meaningful inclusion of Afghan women in the peace process and to prioritize the rights of women and girls in any political settlement with the Taliban.

### *Reports*

*Personnel.*—The Committee directs the Secretary of State to submit a report, in classified form if necessary, not later than 30 days after enactment of this Act and every 120 days thereafter until September 30, 2021, to the Committees on Appropriations detailing by agency the number of personnel present in Afghanistan under COM authority per section 3927 of title 22, United States Code, at the end of the 120 day period preceding the submission of such report. The report shall also include the number of locally employed staff and contractors supporting United States Embassy operations in Afghanistan during the reporting period.

*Peace negotiations.*—The Committee directs the Secretary of State to submit a report, in classified form if necessary, not later than 30 days after enactment of this Act and every 60 days thereafter, to the Committees on Appropriations detailing the status of peace negotiations with the Taliban. Such report shall contain information regarding impacts to foreign assistance programs and the presence of diplomatic and development personnel in Afghanistan.

*SIVs.*—The Committee recommendation includes continued support for the Afghan Special Immigrant Visa (SIV) program and directs the Secretary of State to submit a report, not later than 45 days after enactment of this Act, to the Committees on Appropria-



tions on the status of such program and the Department's progress on meeting the conditions as described in section 7076(b) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019.

*Bangladesh.*—The Committee directs the Secretary of State and USAID Administrator to prioritize humanitarian assistance to help displaced Rohingya who have fled from Burma to Bangladesh.

The Committee directs that funds made available by this Act for assistance for Bangladesh include programs to improve labor conditions in readymade garment, shrimp, and fish industries.

#### *Reports*

*Human rights.*—The Committee directs the Secretary of State to submit a report, not later than 45 days after the enactment of this Act, to the Committees on Appropriations on the extent to which the Government of Bangladesh is supporting human rights; implementing policies to protect freedom of expression, association, and religion, and due process of law; and ensuring free, fair, and participatory elections.

*2018 election.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator, to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, regarding the allegations of abuses during the December 2018 national elections and the impact of USAID programs to support open, democratic processes and human rights in Bangladesh.

*Pakistan.*—The Committee directs that none of the funds appropriated by this Act under the heading Foreign Military Financing Program for assistance for Pakistan may be made available except to support counterterrorism and counterinsurgency capabilities in Pakistan.

Not later than 30 days after enactment of this Act, and prior to the submission of the report required by section 653(a) of the Foreign Assistance Act of 1961, the Secretary of State shall consult with the Committees on Appropriations on the amount of funds appropriated by this Act under the heading Foreign Military Financing Program that is subject to the January 2018 policy decision to suspend security assistance to Pakistan, or any subsequent policy decision affecting such assistance.

The Committee notes that funds appropriated by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs under the heading Foreign Military Financing Program for assistance for Pakistan that are withheld from obligation or expenditure may be reprogrammed, except that no such funds may be reprogrammed that are required to complete payment on existing and previously approved contracts. The Committee further directs that such reprogramming should only be available for the region originally appropriated and that such reprogrammings shall be subject to the regular notification procedures of the Committees on Appropriations.

The Committee recommendation includes funding under the heading International Narcotics Control and Law Enforcement for border security programs in Pakistan, following consultation with the Committees on Appropriations.

Funds appropriated by this Act under the headings Economic Support Fund and Nonproliferation, Anti-terrorism, Demining and Related Programs that are made available for assistance for Pakistan shall be made available to interdict precursor materials from Pakistan to Afghanistan that are used to manufacture improvised explosive devices and for agriculture extension programs that encourage alternative fertilizer use among Pakistani farmers to decrease the dual use of fertilizer in the manufacturing of improvised explosive devices.

The Committee recommendation includes funds appropriated by titles III and IV of this Act for programs to promote democracy in Pakistan.

The Committee directs the Secretary of State to take all practicable steps to ensure that mechanisms are in place for monitoring, oversight, and control of funds made available for assistance for Pakistan and inform the Committees on Appropriations of such steps in a timely manner.

#### *Report*

*Cooperation with United States.*—The Committee directs that prior to the obligation of funds made available by this Act for assistance for the central Government of Pakistan, the Secretary of State shall submit a report to the appropriate congressional committees detailing: (1) the amount of financing and other support, if any, provided by the Government of Pakistan to schools supported by, affiliated with, or run by the Taliban or any domestic or foreign terrorist organization in Pakistan; (2) the extent of cooperation by such government in issuing visas in a timely manner for United States visitors, including officials and representatives of nongovernmental organizations, engaged in assistance and security programs in Pakistan; (3) the extent to which such government is providing humanitarian organizations access to detainees, internally displaced persons, and other Pakistani civilians affected by conflict in Pakistan and the region; and (4) the extent to which such government is strengthening democracy in Pakistan, including protecting freedom of expression, assembly, and religion.

*Sri Lanka.*—The Committee is concerned about the recent constitutional crisis in Sri Lanka, allegations of torture, and lack of progress on fulfilling UN commitments. Pursuant to subsection (c)(1), the Secretary of State shall report and certify to the Committees on Appropriations that the Government of Sri Lanka is taking the following actions: (1) repealing laws that do not comply with international standards for arrest and detention by security forces, and ensuring that any successor legislation meets such standards; (2) increasing accountability and transparency in governance; (3) investigating allegations of arbitrary arrest and torture, and supporting a credible justice mechanism in compliance with United Nations Human Rights Council Resolution (A/HCR/RES/30/1) of October 2015; (4) returning military occupied lands in former conflict zones to their rightful owners or compensating those whose land was confiscated without due process, and which is in addition to steps taken during the previous calendar year; (5) resourcing a functioning office of missing persons and assisting its investigations of cases of missing persons from Sri Lanka's internal armed conflicts with the cooperation of the armed forces of Sri Lanka; and

(6) substantially reducing the presence of the armed forces in former conflict zones and implementing a plan for restructuring the armed forces to adopt a peacetime role that contributes to post-conflict reconciliation and regional security.

The Committee recommendation includes funds appropriated under the headings Development Assistance and Economic Support Fund for economic development and democracy programs, particularly in areas recovering from ethnic and religious conflict in Sri Lanka. Such funds shall be made available for programs to assist in the identification and resolution of cases of missing persons and to support the Sri Lankan parliament. The Committee directs that programming for Sri Lanka shall be subject to the regular notification procedures of the Committees on Appropriations.

The Committee notes the terror attack of April 2019. Consistent with the broader Indo-Pacific Strategy, the Committee directs the Department of State to review appropriate tools for security cooperation with Sri Lanka.

*Regional programs.*—The Committee recommendation supports border stabilization and development programs between Afghanistan and Pakistan, and between either country and the Central Asian countries.

The Committee directs that funds appropriated by this Act that are made available for assistance for countries in South and Central Asia shall be made available to accelerate the recruitment and enhance the retention and professionalism of women in the judiciary, police, and other security forces.

Section 7045 (Latin America and the Caribbean) includes language modified from the prior year regarding programs and funding for countries in Latin America and the Caribbean.

*Central America.*—The United States Strategy for Engagement in Central America (Strategy) was released following the migration crises at the southwest border of the United States in 2014. The Department of State, Foreign Operations and Related Programs Appropriations Acts, 2016, 2017, 2018, and 2019 each designated funding for support of the Strategy and the countries of Central America. Subsection (a) of this Act provides that not less than \$540,850,000 shall be made available for assistance for countries in Central America to implement the Strategy. Such funds are allocated according to the following table:

#### ASSISTANCE FOR CENTRAL AMERICA

[Budget authority in thousands of dollars]

Country/Program/Activity	Budget Authority
Development Assistance:	
El Salvador .....	\$55,035
Guatemala .....	93,000
Honduras .....	75,000
Nicaragua .....	10,000
<i>of which, Democracy and Rule of Law</i> .....	<i>10,000</i>
Subtotal, Development Assistance .....	233,035
Economic Support Fund:	
State Western Hemisphere Regional	
<i>of which, Central America Regional Security Initiative (CARS)</i> .....	<i>100,000</i>
<i>[of which, Combating Gender-based Violence]</i> .....	<i>[10,000]</i>

## ASSISTANCE FOR CENTRAL AMERICA—Continued

[Budget authority in thousands of dollars]

Country/Program/Activity	Budget Authority
Subtotal, Economic Support Fund .....	100,000
Inter-American Foundation .....	10,000
Foreign Military Financing Program:	
Costa Rica .....	7,500
Guatemala .....	0
Honduras .....	0
State Western Hemisphere Regional .....	5,000
Subtotal, Foreign Military Financing Program .....	12,500
Global Health Programs-USAID:	
Guatemala .....	13,000
Subtotal, Global Health Programs-USAID: .....	13,000
International Military Education and Training:	
Costa Rica .....	725
Other Central America .....	3,290
Subtotal, International Military Education and Training .....	4,015
International Narcotics Control and Law Enforcement:	
State Western Hemisphere Regional:	
of which, Central America Regional Security Initiative (CARSI) .....	167,800
[Attorneys General & other activities to combat corruption and impunity] .....	[45,000]
[Costa Rica] .....	[32,500]
[DNA Forensic Assistance] .....	[8,000]
Subtotal, International Narcotics Control and Law Enforcement .....	167,800
Subtotal—CARSI (non-add) .....	[257,800]
Nonproliferation, Antiterrorism, Demining and Related Programs:	
Panama .....	500
Subtotal, Nonproliferation, Antiterrorism, Demining and Related Program .....	500
Total, Central America .....	540,850

Pursuant to subsection (a)(1)(A), not less than \$45,000,000 of the funds made available for assistance for the countries of Central America shall be made available for support of Attorneys General and other activities to combat corruption and impunity in such countries. Such funds shall be prioritized for improving the functioning of criminal justice systems, including through: (1) contributions to international commissions against impunity; (2) support for civil society, including exchanges with civil society transparency experts from other countries in the region; (3) training for journalists; (4) embedding U.S. law enforcement personnel within the public prosecutor's office; and (5) technical assistance to develop and implement justice sector reforms.

Within the funds provided, the recommendation includes not less than \$1,000,000 for support of the National Commission for the Search of Persons Disappeared during the Armed Conflict in El Salvador.

Pursuant to subsection (a)(2)(A), 50 percent of the assistance for each of the central governments of El Salvador, Guatemala, and Honduras, made available under title IV of this Act shall be withheld from obligation until the Secretary of State reports to the Committees on Appropriations that such government is: (1) cooper-

ating with commissions against corruption and impunity and with regional human rights entities; (2) supporting programs to reduce poverty, expand education and vocational training for at-risk youth, create jobs, and promote equitable economic growth, particularly in areas contributing to large numbers of migrants; (3) implementing tax reforms, including whether the government is implementing tax reforms that increase government revenue and transparency in the tax collection system, and strengthening customs agencies; (4) combating corruption, including investigating and prosecuting current and former government officials credibly alleged to be corrupt; (5) implementing reforms, policies, and programs to increase transparency and strengthen public institutions and the rule of law, including increasing the capacity and independence of the judiciary and the Office of the Attorney General; (6) working cooperatively with an autonomous, publicly accountable entity to provide oversight of the Plan of the Alliance for Prosperity in the Northern Triangle in Central America (the Plan); (7) working with local communities, civil society organizations (including indigenous and other marginalized groups), and local governments in the implementation and evaluation of activities of the Plan; (8) creating a professional, accountable civilian police force and ending the role of the military in internal policing; (9) combating human smuggling and trafficking; (10) protecting the right of political opposition parties and other members of civil society to operate without interference; (11) informing its citizens of the dangers of the journey to the southwest border of the United States; (12) improving border security, including preventing illegal migration, human smuggling and trafficking, and trafficking of illicit drugs and other contraband; (13) cooperating with United States Government agencies and other governments in the region to facilitate the return, repatriation, and reintegration of illegal migrants arriving at the southwest border of the United States who do not qualify for asylum, consistent with international law; (14) countering the activities of criminal gangs, drug traffickers, and transnational criminal organizations; (15) investigating and prosecuting in the civilian justice system government personnel who are credibly alleged to have violated human rights; and (16) resolving commercial disputes, including but not limited to the confiscation of real property and the timely payment of amounts owed to United States entities.

In the event the Secretary of State is unable to make one or more of the certifications required above, subsection (a)(2)(B) permits the Secretary of State to reprogram such assistance to other countries in Latin America and the Caribbean, subject to the regular notification procedures of the Committees on Appropriations.

No funds were requested, and the Committee recommendation includes no funds, under the heading Foreign Military Financing Program for assistance for either Guatemala or Honduras.

The Committee recommendation includes not less than \$10,000,000 for programs in Northern Triangle countries to combat gender-based violence, including to: (1) create and expand primary and secondary school-based sexual and gender-based violence (SGBV) prevention programming; (2) enhance the capacity of police, judicial systems, and child protection systems to identify, investigate, and prosecute cases of SGBV through increased personnel, equipment, geographic coverage, and training; and (3) cre-

ate and expand locally available medical, mental health, and legal services, and shelters for survivors of SGBV in both rural and urban areas.

*Spend plan.*—The Committee is concerned about the length of time it has taken in prior years for the Department of State to submit the spend plan required for assistance for Central America and take the other steps necessary to obligate funds in a timely manner, particularly with respect to funds not subject to the withholding pursuant to subsection (a)(2)(A). The Committee directs the Secretary of State and USAID Administrator to submit such spend plan within 45 days of enactment of this Act.

The Committee recommendation maintains the special notification requirement for assistance for El Salvador, Guatemala, and Honduras and directs that such notifications: (1) indicate whether funds will support current or new programs, the central government of such country, or an international financial institution; (2) describe the cost-matching arrangements; and (3) describe how programs align with the Strategy and the plan for monitoring and evaluation, including the program and context indicators for each program described in the notification.

The Committee notes that in order to incentivize and attract foreign investment, Northern Triangle countries must aggressively combat corruption and impunity and work to create a positive business climate that enforces the rule of law and respects due process. The Committee encourages business groups in the United States and Northern Triangle countries to contribute to these efforts and encourages them to pursue their goals of strengthening the economies through a commitment towards economic growth, entrepreneurship, investments, fighting corruption, job creation, and the reduction of migration, malnutrition, and poverty.

Funds provided under the heading Development Assistance for rural development programs should include support for small scale and subsistence farmers, with attention to women's access to credit, building local markets and increasing local capacity.

*Costa Rica.*—The Committee recommendation includes \$40,725,000 for assistance for Costa Rica.

*Nicaragua.*—The Committee recommendation does not include funds under title IV of this Act for Nicaragua. Any funding provided for Nicaragua in this Act should be made available for programs that promote democracy and the rule of law. No funds are provided for the central government of Nicaragua. The Committee notes that funds for Nicaragua are subject to the notification requirements of section 7015 of this Act.

*El Salvador.*—The Committee directs the Secretary of State to work with the relevant Federal departments and agencies to, as appropriate, assist the judicial authorities of El Salvador in the investigation and prosecution of those responsible for the El Mozote massacre, including the identification and provision of related documents, correspondence, reproductions of Salvadoran documents, and other similar materials from January 1981 to January 1983.

### *Reports*

*CARSI.*—Not later than 45 days after the enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appro-

priations a report on the uses of all funds provided for CARSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2019, and integrate such information into the ForeignAssistance.gov website, as appropriate.

*Strategy for natural protected areas.*—Much of the Northern Triangle’s international borders are contained within or contiguous with natural protected areas, which are threatened by illegal activities and weak state presence. The Committee directs the Secretary of State, in consultation with the USAID Administrator, other relevant federal agency heads, as well as local authorities, community organizations and non-governmental organizations, to develop a comprehensive strategy to strengthen security and governance in these areas, including in the Mosquitia Forest of Honduras and the Maya Forest of Guatemala, Belize, and Mexico. Such strategy should focus on: conservation protection and rule of law; addresses illegal cattle ranching and smuggling as a driver of deforestation; increase the presence in border forest areas of investigatory, prosecutorial and judicial authorities; support continued field research in wildlife conservation and archaeology; spark economic growth through tourism; and strengthen solutions to sustainable development, including sustainable natural resource management in partnership with indigenous and local communities. The Secretary of State shall report to the Committees on Appropriations on the strategy and the steps taken to implement such strategy not later than 180 days following enactment of this Act.

*Monitoring and evaluation.*—The Committee directs the Secretary of State, in coordination with the USAID Administrator, to review and update the plan for monitoring and evaluation of assistance in support of the United States Strategy for Engagement in Central America and to issue a progress report with results not later than October 30, 2020. Such review shall examine the programs, stakeholders, metrics and local factors that accelerate or impede success. The report should be submitted to the appropriate congressional committees and posted to the Department of State and USAID websites. In developing the updated monitoring and evaluation metrics, the Secretary shall consult relevant federal agencies, implementers, and other stakeholders.

*Colombia.*—The Committee recognizes the longstanding partnership between the United States and Colombia. The Committee acknowledges the strategic importance of Colombia and notes the improvements made in the everyday lives of the Colombian people over the last two decades. The Committee looks forward to the continued partnership and to building on the progress made in recent years with adoption of the peace accords. The accords, coupled with a renewed commitment to combating illicit crop cultivation and narcotics trafficking, offers great hope for Colombia’s economic, social, and political stability.

The Committee recommendation includes not less than \$457,253,000 for assistance for Colombia, of which not less than \$207,328,000 is from funds under the headings Development Assistance and Economic Support Fund and shall be apportioned directly to USAID. Such funds are allocated according to the following table:

## COLOMBIA

[Budget authority in thousands of dollars]

Account/Program	Budget Authority
Development Assistance: .....	\$61,000
Economic Support Fund: .....	146,328
<i>of which, Afro-Colombian and indigenous communities</i> .....	25,000
<i>of which, Human rights</i> .....	12,500
<i>of which, Colombian Representative of the U.N. High Commissioner for Human Rights</i> .....	1,500
<i>of which, National Unit to Search for Disappeared Persons</i> .....	300
<i>of which, Commission of the Clarification of Truth, Coexistence and Non-Repetition</i> .....	500
International Narcotics Control and Law Enforcement: .....	189,000
<i>of which, Rule of Law and Human Rights</i> .....	51,000
<i>[Justice Sector Institutional Strengthening &amp; Reform]</i> .....	[22,400]
Nonproliferation, Anti-terrorism, Demining and Related Programs: .....	21,000
International Military Education and Training: .....	1,400
Foreign Military Financing Program: .....	38,525
Total, Colombia .....	457,253

Pursuant to subsection (b)(1), funds appropriated under titles III and IV of this Act and made available for assistance for Colombia shall be made available for programs and activities that support the efforts of the Government of Colombia to: (1) assist communities impacted by significant refugee and migrant populations; (2) implement the Colombian peace accords, including assistance for expanding the presence of civilian institutions in rural areas; (3) promote economic and social development, including by improving access to areas impacted by conflict through demining programs; (4) strengthen and expand governance, the rule of law, access to justice, and respect for human rights throughout Colombia; (5) conduct a unified campaign against narcotics trafficking, organizations designated as foreign terrorist organizations pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), and other criminal or illegal armed groups; and (6) enhance security and stability in Colombia and the region.

The Committee recommendation provides \$189,000,000 under the heading International Narcotics Control and Law Enforcement for assistance for Colombia. Within that amount, the Committee recommendation provides not less than \$51,000,000 for rule of law and human rights activities, of which not less than \$6,500,000 is for support of key Colombian entities responsible for investigating and prosecuting human rights violations, including support for the relevant units of the Office of Attorney General, such as the Human Rights Unit, the Special Unit for the Dismantling of Organizations and Criminal Conduct Responsible for Homicides and Massacres, and regional prosecutors.

Furthermore, the Committee recommendation includes funding for support of Colombian civil society, truth and reconciliation programs, victims support, the protection of human rights defenders and other vulnerable groups, peacebuilding, and verification of the implementation of the peace accords. The Committee is particularly concerned over the growing number of murders, assaults, and threats against human rights defenders and social leaders and directs the Department of State to place a high priority on support of programs and activities that improve their protection, foster the prosecution of the perpetrators, including intellectual architects,



and facilitate the dismantling of structures that perpetuate violence against civilians.

Pursuant to subsection (b)(2)(A), 20 percent of the funds appropriated under the heading Foreign Military Financing Program and made available for assistance for Colombia may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that: (1) the Special Jurisdiction for Peace and other judicial authorities are taking effective steps to hold accountable perpetrators of gross violations of human rights in a manner consistent with international law, including for command responsibility; (2) the government of Colombia is taking effective steps to dismantle illegal armed groups and to reduce threats and attacks against human rights defenders and other civil society activists, Afro-Colombian and indigenous community leaders, trade unionists, and journalists, and judicial authorities are making quantifiable strides in effectively prosecuting those responsible for such threats and attacks; (3) the government of Colombia is taking effective steps to protect Afro-Colombian and indigenous communities and is respecting their rights and territory; and (4) senior military officers responsible for ordering, committing, and covering up cases of false positives are being held accountable, including removal from active duty if found guilty through criminal or disciplinary proceedings.

*Countering illicit crop cultivation.*—The Committee supports Colombia's efforts to counter illicit crop cultivation and narcotics trafficking, enhance security and stability, strengthen and expand governance and access to services, and establish a lasting and durable peace. However, the Committee remains concerned about the record levels of coca production and trafficking and the continued violence associated with the drug trade. Pursuant to subsection (b)(2)(B), 20 percent of the funds appropriated under the heading International Narcotics Control and Law Enforcement and made available for assistance for Colombia may only be made available after the Secretary of State certifies and reports to the Committees on Appropriations that the Government of Colombia has reduced overall illicit drug cultivation and trafficking. The report to accompany such certification shall include metrics and related information to support such certification. The report also shall include information regarding progress in dismantling drug trafficking networks and assisting farmers in eradicating and sustainably replacing coca as agreed to in the peace accords.

Furthermore, the Committee urges the Secretary of State to ensure that eradication programs be designed and executed in compliance with any requirements of the Constitutional Court of Colombia and within the framework and provisions of the peace accords, including ensuring that basic needs of communities are addressed, such as land titling, food security, and the establishment of a lasting and responsive state presence in coca-growing zones.

The Secretary of State, in consultation with the USAID Administrator, shall continue to submit a multi-year spend plan in a manner consistent with prior year requirements.

#### *Report*

*Colombia reforestation.*—The Committee is concerned about increasing deforestation in Colombia's Amazon region. The Com-

mittee requests the USAID Administrator to review and support the Government of Colombia's efforts to further reforestation programs and develop a plan with a timeline to effectively address the complex factors that support Colombia reforestation. Not later than 45 days after enactment of the Act, the Administrator shall report to the Committees on Appropriations on the plan, including factors that accelerate success and those that impede progress, the portion of assistance for Colombia that supports such activities, and the resource requirements to implement such plan.

*Cuba.*—The Committee recommendation includes \$20,000,000 under the heading Economic Support Fund for support of democracy building, human rights, and civil society initiatives in Cuba.

### *Report*

*Strategy.*—The Committee notes recent diplomatic and policy changes regarding the United States' economic relationship with Cuba. The Committee directs the Secretary of State to submit to the appropriate congressional committees, not later than 90 days after enactment of this Act, a clear and concise strategy for providing certainty for United States businesses legally operating in Cuba, consistent with the shared objective of avoiding negative impacts on American businesses. The strategy should include: (1) how the Department of State intends to ensure that engagement between the United States and Cuba advances the interests of the United States and the Cuban people, including encouraging the growth of a Cuban private sector independent of government control, as stated in National Security Presidential Memorandum-5; (2) the impact of the United States Embassy Havana staff reduction on embassy operations, including visa processing; and (3) a timeline for the safe return of staff at the U.S. Embassy in Havana to previous levels.

*Haiti.*—Pursuant to subsection (c), funds are withheld for assistance for the central Government of Haiti unless the Secretary of State certifies and reports that the Government of Haiti is taking the following steps: (1) strengthening the rule of law including by transparently selecting judges based on merit, reducing pre-trial detention, respecting the independence of the judiciary, and implementing reforms to increase transparency and accountability including through the penal and criminal code; (2) combating corruption including by implementing the 2014 anti-corruption law and prosecuting corrupt officials; (3) increasing government revenues, including through tax reforms, and increasing expenditures on public services; and (4) resolving commercial disputes between U.S. entities and the government of Haiti.

The Committee directs the Secretary of State and USAID Administrator to expedite the release of funds designated to support the multi-party trust fund to assist communities in Haiti affected by cholera pursuant to section 7058(d)(1)(C) of Public Law 115–141.

The Committee is greatly concerned by civil unrest in Haiti. The Committee expects the Secretary of State and USAID Administrator to support dialogue aimed at resolving the political crisis and ensuring that upcoming elections are transparent and inclusive. The Committee is especially concerned about the incidents in November 2018 in La Saline, including alleged human rights abuses and the burning of homes in the area. The Committee encourages

the Government of Haiti to address the real grievances in the country, including access to housing. The Committee encourages the provision of technical support for thorough and independent investigations into both the allegations of corruption and human rights violations.

The Committee is concerned with the lack of border security between Haiti and the Dominican Republic, which undermines legitimate trade, fosters instability, and inhibits efforts to regenerate markets and provide foreign assistance. The Committee provides sufficient resources and encourages USAID to increase the capacity of Haiti's customs operations to improve transparency and reduce corruption. The Committee urges the Secretary of State to work with the Governments of Haiti and the Dominican Republic to develop a strategy for enhancing border security, including through assistance provided for such countries under this Act, and keep the Committees on Appropriations informed on its development.

*Mexico.*—The Committee recommendation provides \$145,000,000 for assistance for Mexico. Such funds are allocated according to the following table.

MEXICO  
[Budget authority in thousands of dollars]

Account	Budget Authority
Development Assistance .....	\$10,000
Economic Support Fund .....	35,000
International Narcotics Control and Law Enforcement .....	91,840
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,160
International Military Education and Training .....	2,000
Foreign Military Financing Program .....	5,000
Total, Mexico .....	145,000

Funds made available under the heading Economic Support Fund for assistance for Mexico should support justice reform, promote good governance, promote human rights, implement crime and violence prevention programs, and facilitate United States-Mexico trade and investment. The Committee recognizes that the United States and Mexico face difficult challenges in securing our shared border while also facilitating the efficient flow of commerce and trade. The Committee believes that efforts to address these challenges could be strengthened through the development of common or complementary approaches in areas of mutual interest such as border security and law enforcement. The Committee encourages the Department of State, in cooperation with other relevant federal agencies, to explore new opportunities for cooperation with Mexican authorities, including training opportunities by state and local law enforcement entities in the United States. The Committee directs the USAID Administrator to include in the fiscal year 2020 Country Narrative for Mexico a description of plans for support of such programs and activities.

The Committee recognizes the importance of creating alternative livelihood opportunities for farmers in opium poppy crop-producing regions of Mexico in order to reduce the supply of opioids flowing into the United States. The Committee urges the Department of State and USAID to work with the Government of Mexico to develop an alternative livelihoods program in Mexico to increase eco-

conomic opportunities for farmers, reduce their dependence on opium poppy as a cash crop, and complement other existing drug supply reduction strategies. The program should consider the experiences of alternative livelihood programming in other countries in the region and the impact of security conditions on program effectiveness. The Committee directs the USAID Administrator to include in the fiscal year 2020 Country Narrative for Mexico a description of plans for support of such programs.

The Committee notes the joint efforts between the United States and Mexico to strengthen and modernize border security at both northern and southern borders, ports, and airports through improved infrastructure, technology, and training. The Committee recommendation includes funding to continue to support such efforts, including along Mexico's southern border with Guatemala and Belize. Funds also are made available to assist the Government of Mexico in disrupting the capacity of organized crime to operate, institutionalize the capacity to sustain the rule of law, and to strengthen communities against organized crime.

The Committee is concerned about the length of time it has taken in prior years for the Department of State and USAID to submit notifications of intent to obligate assistance for Mexico, as required under section 7015 of this Act. The Committee directs that Department of State and USAID to expedite the development and submission of such notifications.

### *Report*

*Mexico human rights.*—Not later than 45 days after enactment of this Act, the Secretary of State shall report to the Committees on Appropriations on the extent to which the Government of Mexico is: (1) credibly investigating and prosecuting violations of human rights in civilian courts; (2) enforcing prohibitions against torture and the use of testimony obtained through torture; and (3) searching for victims of forced disappearances and credibly investigating and prosecuting those responsible for such crimes.

*The Caribbean.*—The Committee recommendation includes not less than \$58,000,000 for the Caribbean Basin Regional Security Initiative (CBSI). CBSI assists the nations of the Caribbean in improving their capacity to combat transnational crime and violence, increase public safety and security, promote social justice through police and justice sector reform, anti-corruption programs and at-risk youth programs, and to address the regional instability caused by years of devastating natural disasters. Funds for CBSI are allocated according to the following table and should be viewed as minimum amounts necessary to support the Initiative in fiscal year 2020:

#### CARIBBEAN BASIN SECURITY INITIATIVE

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	\$25,300
International Narcotics Control and Law Enforcement .....	25,200
Foreign Military Financing Program .....	7,500
Total .....	58,000

In addition to funds made available for CBSI under title IV, the Committee directs that funds appropriated under title III of this Act be made available to strengthen resilience to emergencies and disasters in the Caribbean. The Committee further directs that funds appropriated under the headings Global Health Programs and Development Assistance be made available for assistance for Barbados and the Eastern Caribbean at not less than amounts provided in fiscal year 2019.

*Report*

*CBSI.*—Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for the Caribbean Basin Security Initiative on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2019, and integrate such information into the ForeignAssistance.gov website, as appropriate.

*Venezuela.*—The bill provides not less than \$17,500,000 for programs to promote democracy and the rule of law in Venezuela. The Committee urges the Secretary of State and USAID Administrator to allocate additional funds for support of a peaceful democratic transition in Venezuela as conditions permit. The Committee recommendation also includes funds under the headings International Disaster Assistance and Migration and Refugee Assistance to assist in the response to humanitarian needs resulting from the Venezuelan crisis, both inside and outside Venezuela. The Committee notes that Venezuela is subject to the notification requirements of section 7015 of this Act.

*Threats to civil society.*—The Committee is concerned about attacks and assassinations of journalists, human rights defenders, and social leaders in Latin America, and recommends continued support for programs to help protect them and investigate the perpetrators of these crimes.

*Regional security cooperation.*—Funds provided under the heading International Narcotics Control and Law Enforcement for Western Hemisphere Regional Security Cooperation are in addition to amounts otherwise provided for bilateral and regional programs under that heading.

*Western Hemisphere exchanges.*—The Committee recommendation includes funds to expand academic exchanges between the United States and Latin America, including the ongoing 100,000 Strong in the Americas initiative. The Committee encourages the Department of State to increase opportunities for students to participate in the initiative from disadvantaged backgrounds or historically underserved populations.

Section 7046 (Europe and Eurasia) includes language modified from the prior year regarding Europe and Eurasia.

Subsection (c) prohibits funds in this Act for the central government of a country that the Secretary of State determines and reports has taken affirmative steps to support the Russian annexation of Crimea or other territory in Ukraine. The Secretary may waive the prohibition if it is in the national interest.

Subsection (c) also continues the prohibition of funds in this Act for the central government of a country that the Secretary of State

determines and reports has recognized the independence of, or has established diplomatic relations with, the Russian-occupied Georgian territories of Abkhazia and Tskhinvali Region/South Ossetia. The Secretary may waive the prohibition if it is in the national interest. The Committee notes that the Assad regime in Syria recognized such territories in May 2018.

Pursuant to subsection (c)(5), not later than 90 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, shall submit to the Committees on Appropriations a multi-year strategy on democracy and rule of law programs in the Russian Federation, countries along the Russian periphery, and other countries in Europe and Eurasia targeted by or potentially vulnerable to malign influence campaigns of the Russian Federation, including cost estimates for fiscal years 2020–2022, objectives, and oversight mechanisms, for such programs on a country-by-country basis. The report shall include a description of the role of civil society organizations in the implementation of the strategy. The strategy shall be submitted in unclassified form, but may include a classified annex.

Subsection (d) prohibits funds in this Act or prior Acts to transfer or deliver F–35 aircraft to Turkey, including any defense articles or services related to such aircraft, until the Secretary of State certifies to the appropriate congressional committees that the Government of Turkey is not purchasing the S–400 missile defense system from Russia and will not accept the delivery of such system.

*Countering Russian Influence Fund.*—The Committee recommends that, from amounts made available by this Act, not less than \$280,000,000 be made available for Countering Russian Influence Fund, to be allocated according to the following table:

#### COUNTERING RUSSIAN INFLUENCE FUND

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	\$75,000
International Narcotics Control and Law Enforcement .....	62,500
International Military Education and Training .....	5,000
Foreign Military Financing Program .....	137,500

*Georgia.*—The Committee recommends that, from amounts made available by this Act, not less than \$127,025,000 be made available for assistance for Georgia, to be allocated according to the following table:

#### GEORGIA

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	\$83,025
International Narcotics Control and Law Enforcement .....	5,700
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,100
International Military Education and Training .....	2,200
Foreign Military Financing Program .....	35,000

*Moldova.*—The Committee recommends that from amounts made available by this Act, not less than \$73,953,000 be made available for assistance for Moldova, to be allocated according to the following table:

MOLDOVA

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	\$51,853
International Narcotics Control and Law Enforcement .....	7,800
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	400
International Military Education and Training .....	1,150
Foreign Military Financing Program .....	12,750

*Ukraine.*—The Committee recommends that, from amounts made available by this Act, not less than \$445,700,000 be made available for assistance for Ukraine, to be allocated according to the following table:

UKRAINE

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	\$250,000
International Narcotics Control and Law Enforcement .....	30,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	15,000
International Military Education and Training .....	2,900
Foreign Military Financing Program .....	115,000

The bill includes additional assistance for Ukraine under the heading Global Health Programs.

*Report-Nord Stream II.*—The Secretary of State is directed to report to the Committees on Appropriations not later than 45 days after enactment of this Act regarding whether the sanctions under the Countering America's Adversaries Through Sanctions Act (Public Law 115–44) should be applied to entities engaged in the planning, construction or operation of the Nord Stream II pipeline, and if not, the reasons why such sanctions do not apply.

Section 7047 (Stabilization and Development in Regions Impacted by Extremism and Conflict) includes language modified from the prior year related to assistance to regions impacted by extremism and conflict.

Pursuant to subsection (a) the Committee directs the Secretary of State to ensure programs and activities to counter and defeat violent extremism and foreign fighters abroad are coordinated with and complement the efforts of other United States Government agencies and international partners, and that information gained through the conduct of such programs is shared in a timely manner with relevant departments and agencies of the United States Government, other international partners, and the Committees on Appropriations, as appropriate.

The Committee supports continuing efforts for programs to counter violent extremism in Asia, including within the Buddhist community. Funds shall be administered by the Mission Director

of the Regional Development Mission for Asia at USAID and are in addition to funds otherwise made available for such purposes.

*Relief and Recovery Fund.*—The Committee recommendation provides that, from amounts made available by this Act, not less than \$195,000,000 shall be made available for the Relief and Recovery Fund, to be allocated according to the following table:

RELIEF AND RECOVERY FUND	
[Budget authority in thousands of dollars]	
Account/Program	Budget Authority
Economic Support Fund .....	\$80,000
International Narcotics Control and Law Enforcement .....	25,000
<i>of which, section 7033(b) Transitional Justice, Reconciliation, and Reintegration Programs</i> .....	5,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	25,000
Peacekeeping Operations .....	40,000
Foreign Military Financing Program .....	25,000
Total, Relief and Recovery Fund .....	195,000

Section 7048 (United Nations) includes language modified from the prior year relating to conditions on funds for the UN and other international organizations.

Subsection (a) includes a 15 percent withholding on UN organizations, departments, and agencies until the Secretary of State makes the determination that each entity is: (1) posting on a publicly available website, consistent with privacy regulations and due process, regular financial and programmatic audits of such organization, department, or agency, and providing the United States Government with necessary access to such financial and performance audits; (2) effectively implementing and enforcing policies and procedures which reflect best practices for the protection of whistleblowers from retaliation, including best practices for: (A) protection against retaliation for internal and lawful public disclosures; (B) legal burdens of proof; (C) statutes of limitation for reporting retaliation; (D) access to independent adjudicative bodies, including external arbitration; and (E) results that eliminate the effects of proven retaliation; and (3) effectively implementing and enforcing policies and procedures on the appropriate use of travel funds, including restrictions on first class and business class travel.

*UNRWA.*—Pursuant to subsection (d), funds appropriated under title III shall be made available to UNRWA unless the Secretary of State determines and reports to the Committee on Appropriations that UNRWA is violating a number of policies related to neutrality, impartiality, prohibiting weapons in their facilities, regular inspections, educational materials, financial transparency, and auditing practices.

The Committee notes that since UNRWA began operations in 1950, the United States has contributed approximately \$6,248,000,000 to the Agency; which has been on average one-third of UNRWA's annual budget until fiscal year 2018. The Committee remains concerned with the suspension of assistance to UNRWA that occurred in 2018, particularly in the absence of an alternative operational, humanitarian organization and observes, with great concern, that the withholding of United States assistance has



greatly exacerbated poverty, fueled extremism, and further reduced the prospects for peace.

#### *Report*

*Results of assistance.*—The Committee directs that, not later than 90 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations detailing the rationale behind the Department's determination to suspend assistance to UNRWA. Such a report shall also contain a detailed comparison of UNRWA's human development and humanitarian services for each of the seven decades of UNRWA's operation, to include: (1) the number of Palestinians receiving services in UNRWA health facilities, including child survival and maternal mortality rates, vaccination rates, and availability of needed medical supplies, including contraception (2) living conditions, including the number of UNRWA-built temporary housing, long-term housing, and camps; (3) the number of UNRWA-operated schools and the total number of students enrolled in school, disaggregated by age, sex, and education level (pre-primary, primary, secondary, post-secondary/non-higher education, vocational training and higher education); (4) graduation versus drop-out rates from all UNRWA-operated schools, disaggregated by age, sex, and education level; and (5) job placement rates following completion of higher education versus unemployment rates, disaggregated by age and sex.

Subsection (h) amends section 404(b)(2)(B) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995, to set the U.S. peacekeeping contribution rates at the full assessed rates for calendar years 2016, 2017, and 2018 for paying peacekeeping arrears owed to the UN from fiscal years 2017 and 2018. The Committee is concerned about the effect of growing arrears on the UN peacekeeping system, and the liability mounting arrears creates for the Committees on Appropriations in future fiscal years.

Sec. 7049 (Inspectors General) includes language carried in the prior year regarding timely access by Inspectors General to records, documents, or other materials available to a department or agency of the United States.

*Timely access.*—The Committee directs that a department or agency of the United States Government covered by this section shall provide its Inspector General access to all records, documents, and other materials in a timely manner.

*Compliance.*—The Committee directs that each Inspector General covered by this section shall ensure compliance with statutory limitations on disclosure relevant to the information provided by the department or agency over which that Inspector General has responsibilities under the Inspector General Act of 1978 (5 U.S.C. App.).

Section 7050 (Global Internet Freedom) includes language modified from the prior year regarding global Internet freedom programs.

The Committee directs that funds made available to promote internet freedom globally shall be prioritized for countries whose governments restrict freedom of expression on the Internet. Such funds shall be: (1) coordinated with other democracy programs

funded by this Act; (2) incorporated into country assistance and democracy promotion strategies; (3) for programs to implement the cyberspace strategies of the Department of State and the comprehensive strategy to promote Internet freedom access to information in Iran, as required by section 414 of the Iran Threat Reduction and Syria Human Rights Act of 2012; (4) for programs that support the efforts of civil society to counter the development of repressive Internet-related laws and regulations; (5) for research of key threats to Internet freedom; the continued development of technologies that provide or enhance access to the Internet, including circumvention tools that bypass Internet blocking, filtering, and other censorship techniques used by authoritarian governments; and maintenance of the technological advantage of the United States Government over such censorship techniques. The Secretary of State, in coordination with the USAGM CEO, is directed to coordinate such research and development programs with other relevant United States Government departments and agencies in order to share information, technologies, and best practices, and to assess the effectiveness of such technologies.

The spend plan required by subsection (b) for the Department of State shall include funding for all relevant Department of State and USAID offices and bureaus.

The security and auditing procedures used by the Bureau of Democracy, Human Rights, and Labor, Department of State and applied pursuant to subsection (c) shall be reviewed and updated periodically to reflect current industry security standards.

Section 7051 (Torture and Other Cruel, Inhuman, or Degrading Treatment or Punishment) includes language carried in the prior year prohibiting funds for the use of torture.

Section 7052 (Aircraft Transfer, Coordination, and Use) includes language carried in the prior year relating to aircraft transfer and coordination.

Section 7053 (Parking Fines and Real Property Taxes Owed by Foreign Government) includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign governments.

Section 7054 (International Monetary Fund) includes language modified from the prior year regarding the International Monetary Fund.

Section 7055 (Extradition) includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Section 7056 (Impact on Jobs in the United States) includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

The Committee encourages the Export-Import Bank and the DFC to weigh the impact on jobs in the United States in addition to environmental concerns when considering the approval of power-generation projects abroad.

Section 7057 (United Nations Population Fund) includes language modified from the prior year regarding assistance provided to UNFPA and to address women's health. In exercising the direction in subsection (b), consideration should be given to allocating assistance to populations and geographic areas affected by the decision to reprogram funds.

Section 7058 (Global Health Activities) includes language modified from the prior year regarding global health activities and providing certain authorities to better prepare for, and respond to, emerging health threats.

Section 7059 (Gender Equality) includes language modified from the prior year regarding programs that support gender equality.

With respect to subsection (c), gender programs should incorporate coordinated efforts to combat a variety of forms of gender-based violence, including child marriage, rape, female genital cutting and mutilation, and domestic violence.

The Committee directs that funds made available to train foreign police, judicial, and military personnel, including for international peacekeeping, address prevention and response to gender-based violence and trafficking in persons, and support integration of women into security forces. The Committee encourages the Secretary of State to ensure women's participation is increased in peacekeeping operations and other security assistance programs, as appropriate.

*Careers in science and engineering.*—The Committee encourages the Department of State to continue support for public-private partnerships that empower adolescent girls to pursue further education in the science, technology, engineering, art, and mathematics (STEAM) fields, including the Women in Science Girls STEAM Camp and the Alumni Thematic International Exchange Series.

#### *Report*

*Gender.*—The Committee directs that, not later than 45 days after the enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the Committees on Appropriations on programs supported by the Department of State and USAID on women's leadership, gender-based violence, and women at risk of extremism and the fulfillment of the requirements of this section. In addition, the report shall include the use of funds provided by this Act to support United States government efforts to empower women as equal partners in conflict prevention, peace building, transitional processes, and reconstruction efforts in countries affected by conflict or in political transition, and to ensure the equitable provision of relief and recovery assistance to women and girls.

Section 7060 (Sector Allocations) includes language modified from the prior year regarding assistance for programs related to basic education, higher education, environment, food security and agriculture development, microenterprise, programs to combat trafficking in persons, reconciliation, and water and sanitation.

*Basic education.*—Of the funds made available by subsection (a)(1)(B), \$100,000,000 is included for the Global Partnership for Education and \$25,000,000 is included for Education Cannot Wait. The Committee expects that funds provided to Education Cannot Wait should be derived from funding accounts in a manner consistent with prior years.

#### *Report*

*Obligation.*—The Committee directs that not later than 30 days after enactment of this Act and quarterly thereafter until September 30, 2020, the USAID Administrator shall report to the

Committees on Appropriations on the status of cumulative unobligated balances and obligated, but unexpended, balances in each country where USAID provides basic education assistance and such report shall also include details on the types of contracts and grants provided and the goals and objectives of such assistance.

Pursuant to paragraph (2) of such amounts provided for higher education, after consultation with the Committees on Appropriations, not less than \$35,000,000 shall be made available for human and institutional capacity building partnerships between higher education institutions in the United States and developing countries, including \$15,000,000 for new partnerships.

*Environment.*—The Committee directs the Secretary of the Treasury to instruct the United States executive director of each IFI that it is the policy of the United States to vote in support of the construction of any large dam only if the Secretary of the Treasury, after consulting with the Department of State, USAID, and other technical personnel, as appropriate, determines that the IFI is taking the necessary steps to meet the following safeguards: (1) projects are selected based on resource and river basin management plans that include full stakeholder participation, a thorough, objective assessment of social and environmental impacts (including cumulative and life cycle gas emissions) and economic risks and returns; (2) projects will safeguard river basin ecosystems, including by maintaining sufficient operational flows to protect existing ecosystems from negative impacts while protecting critical natural habitats based on the comprehensive impact assessment described above; (3) demonstrable public acceptance of projects, planned mitigation, and benefits are achieved through transparent, good faith engagement with full participation of affected people in the catchment, reservoir, and downstream areas; (4) the project has been developed transparently, with timely public access to key documents including environmental and social impact assessments and management plans, feasibility studies, economic and risk analyses, and revenue management plans, with appropriate exceptions for proprietary information; (5) the country has in place sound dam management practices, or, where necessary, commits to appropriate and timely capacity building; and (6) the project includes environmental and social mitigation measures to be funded and implemented throughout the life of the project based on a monitoring and mitigation plan, and progress on these mitigation measures is regularly monitored and publicly reported.

Pursuant to subparagraph (b)(2)(B), the Committee remains concerned about the crisis of wildlife trafficking and the continued negative effect it is having on international security and stability and the implications for endangered species. The Committee notes that funds from biodiversity programs are used to meet the wildlife trafficking directive.

The Committee recognizes the severity of poaching in Africa and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism. Funds should also be made available to expand wildlife trafficking programs in Central and South America to strengthen law enforcement and site-based conservation and anti-poaching measures. Funds for wildlife trafficking should be used to improve port and border security at

key transit points; promote community-based approaches for wildlife protection; and support programs to reduce consumer demand.

Based on the CARPE model, the Committee supports continuing and expanding transnational approaches throughout sub-Saharan Africa, including the Okavango River Basin.

The Committee also encourages continued implementation of the National Strategy for Combating Wildlife Trafficking. The Committee notes such strategy calls for the use of innovative and science-based analytical tools to combat wildlife poaching and trafficking. The Committee supports efforts to engage with the private sector and nongovernmental organizations in the development and use of such tools.

The Committee directs the Secretary of State, the USAID Administrator, and the Director of USFWS to consult with the Committees on Appropriations on the use of funds provided for programs to combat wildlife trafficking and directs that the congressional budget justification for fiscal year 2021 include country and program funding levels for such programs. The Committee also directs USAID and the Bureau of International Narcotics and Law Enforcement Affairs to include monitoring and evaluation components in wildlife trafficking implementation agreements and include data from such monitoring and evaluation efforts in its reports to Congress.

Pursuant to subparagraph (b)(1)(C), funds in this Act may be made available for a contribution, grant, or any other payment for the Paris Agreement, subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

Pursuant to subparagraph (b)(1)(D), none of the funds in this Act, or prior Acts making appropriations for the Department of State, foreign operations and related programs, may be used to provide formal notification to withdraw from the Paris Agreement.

#### *Report*

*Climate.*—The Committee acknowledges that climate change is a threat to United States national security, driving poverty, instability, and conflict across the globe. Constructive United States leadership is instrumental to ensuring the collective action necessary to uphold the goals of the Paris Agreement and combat this global threat. Not later than 90 days after enactment of this Act, the Committee directs the Secretary of State, in consultation with USAID, to submit to the Committees on Appropriations a plan describing how the agencies will continue to support the goals of the Paris Agreement.

Pursuant to subsection (e), \$67,000,000 is included for programs to combat trafficking in persons under the headings Development Assistance, Economic Support Fund, Assistance for Europe, Eurasia, and Central Asia, and International Narcotics and Law Enforcement headings, to be coordinated by the Office to Monitor and Combat Trafficking in Persons. Of the amounts provided, \$45,000,000 is included under the heading International Narcotics Control and Law Enforcement. The Committee directs that \$5,000,000 of such funds be made available for child protection compacts. The Committee expects that funds will be prioritized for

countries with the greatest need and continue to support child protection compacts pursuant to Public Law 113–94.

The Committee notes an additional \$16,000,000 is provided under the heading Diplomatic Programs for the operational costs of the Office to Monitor and Combat Trafficking in Persons, which is described further under title I in this report.

In addition to funds made available pursuant to subsection (e), the Committee includes \$25,000,000 under the heading International Narcotics Control and Law Enforcement to support programs to end modern slavery.

The Committee is greatly concerned with the changed implementation of the Trafficking Victims Protection Act (Public Law 106–386) and the decision to not apply waivers for the poorest countries. The Committee believes that the discontinuation of social service programs for vulnerable people, such as livelihood, environment, and education programs, will have an adverse effect on anti-trafficking objectives and lead to communities being more vulnerable to trafficking. The Administration should use the waivers and authorities provided by Congress to preserve common-sense assistance programs.

The Committee urges the USAID Administrator to strengthen implementation of the Counter-Trafficking in Persons (C–TIP) policy. The Administrator should ensure that USAID personnel and implementing partners are appropriately educated and trained according to the C–TIP Field Guide. C–TIP activities should be integrated into other development programs, project design, and methods for program evaluation. The Committee believes the Secretary of State and the USAID Administrator should ensure that foreign assistance programs relating to humanitarian assistance, food security, poverty reduction, social and economic growth and development, education, and democracy and governance contribute to decreased vulnerability to, or prevalence of, human trafficking and forced labor, consistent with United States policy, including with section 107A(e) of the Trafficking Victims Protection Act of 2000.

### *Report*

*Resources to combat human trafficking.*—The Committee directs that, not later than 45 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, submit a report to the Committees on Appropriations on obligations and expenditures of all fiscal year 2019 funds managed by the Department of State and USAID to combat human trafficking and forced labor. The report shall include funding by program, project, and activity and describe the management structure at the Department of State and USAID used to program such funds. The Committee notes that this is the fourth year this information has been requested without submission of such report.

Pursuant to subsection (f), the Committee directs that the Office of Conflict Management and Mitigation at USAID administer reconciliation programs, and funds for such programs should be matched by sources other than the United States Government to the maximum extent practicable.

Section 7061 (Budget Documents) includes language modified from the prior year requiring operating and spend plans for funds provided in this Act.

*Operating plans.*—Pursuant to subsection (a), operating plans shall include, as applicable, a comparison between the congressional budget justification funding levels, the most recent congressional directives or approved funding levels, and the funding levels proposed by the department or agency; and a clear, concise, and informative description/justification.

Section 7062 (Reorganization) includes language modified from the prior year concerning consultation, notification, and reporting requirements involving any agency reorganization.

*Prior Consultation and Notification.*—Pursuant to subsection (a), the notification shall include: (1) a detailed description of, and justification for, the proposed action, including any policies or procedures currently or expected to be used to implement Executive Order 13781; (2) the current organizational chart, showing the operating units of the respective department, agency or organization and a brief description of each operating unit; the number of employees for each operating unit; the proposed new organizational chart with descriptions of each new operating unit; and the number of employees once the proposed reorganization is complete; (3) an assessment of how the proposed action will improve the efficiency, effectiveness, performance, and accountability (including through modernizing information technology platforms and streamlining administrative functions) of the department, agency, or organization; (4) an analysis of the impact of any such change on the ability to advance the national interest of the United States through diplomacy and development, and to conduct adequate monitoring and oversight of foreign assistance programs, and any legislative change necessary to implement such proposals; (5) the estimated cost, including for design, implementation, facilities, and personnel for fiscal years 2020 and 2021; (6) the estimated timeline to complete the proposed action; and (7) an assessment of any cost savings and efficiencies achieved through implementation of each element of the proposed action.

Section 7063 (Designation) includes language carried in the prior year providing certain conditions on amounts designated as Overseas Contingency Operations/Global War on Terrorism.

Section 7064 (Assistance for Foreign Nongovernmental Organizations) includes new language regarding restrictions on foreign nongovernmental organizations.

The Committee recommendation does not include a title VIII as in prior years. The Committee notes that funds designated as OCO/GWOT are included under the relevant headings. Accordingly, the Committee recommends the following general provisions carried in the fiscal year 2019 Act be deleted: 8001, 8002, 8003, and 8004.

#### HOUSE OF REPRESENTATIVES REPORTING REQUIREMENT

The following materials are submitted in accordance with various requirements of the Rules of the House of Representatives:

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 1

Date: May 16, 2019

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Mr. Fleishmann

Description of Motion: Strikes funding provided in this Act for the United Nations Population Fund (UNFPA) and inserts prohibition.

Results: Defeated 23 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Hurd  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rutherford  
Mr. Simpson  
Mr. Stewart  
Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
Mr. Bishop  
Mrs. Bustos  
Mr. Cartwright  
Mr. Case  
Ms. Clark  
Mr. Crist  
Mr. Cuellar  
Ms. DeLauro  
Ms. Frankel  
Ms. Kaptur  
Mr. Kilmer  
Mrs. Kirkpatrick  
Mrs. Lawrence  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppertsberger  
Mr. Serrano  
Mrs. Torres  
Mr. Visclosky  
Ms. Wasserman Schultz  
Mrs. Watson Coleman



## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 2

Date: May 16, 2019

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Mr. Amodei

Description of Motion: Strikes permissive authority for use of funds in this and prior Acts in support of the Paris Agreement and the limitation on use of funds in this and prior Acts to formally withdraw from the Paris Agreement.

Results: Defeated 23 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Hurd  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rutherford  
Mr. Simpson  
Mr. Stewart  
Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
Mr. Bishop  
Mrs. Bustos  
Mr. Cartwright  
Mr. Case  
Ms. Clark  
Mr. Crist  
Mr. Cuellar  
Ms. DeLauro  
Ms. Frankel  
Ms. Kaptur  
Mr. Kilmer  
Mrs. Kirkpatrick  
Mrs. Lawrence  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Serrano  
Mrs. Torres  
Mr. Visclosky  
Ms. Wasserman Schultz  
Mrs. Watson Coleman

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 3

Date: May 16, 2019

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Mr. Rutherford

Description of Motion: Strikes funding under the heading Contribution for International Peacekeeping Activities; adds a spending reduction account in the amount of \$478.994 million.

Results: Defeated 22 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Hurd  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rutherford  
Mr. Simpson  
Mr. Stewart  
Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
Mr. Bishop  
Mrs. Bustos  
Mr. Cartwright  
Mr. Case  
Ms. Clark  
Mr. Crist  
Mr. Cuellar  
Ms. DeLauro  
Ms. Frankel  
Ms. Kaptur  
Mr. Kilmer  
Mrs. Kirkpatrick  
Mrs. Lawrence  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppertsberger  
Mr. Serrano  
Mrs. Torres  
Mr. Visclosky  
Ms. Wasserman Schultz  
Mrs. Watson Coleman

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 4

Date: May 16, 2019

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Dr. Harris

Description of Motion: Strikes the limitation on the use of funds provided in this or prior Acts from enforcing the Executive Order to implement the Mexico City Policy and strikes section 7064.

Results: Defeated 22 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Hurd  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rutherford  
Mr. Simpson  
Mr. Stewart  
Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
Mr. Bishop  
Mrs. Bustos  
Mr. Cartwright  
Mr. Case  
Ms. Clark  
Mr. Crist  
Mr. Cuellar  
Ms. DeLauro  
Ms. Frankel  
Ms. Kaptur  
Mr. Kilmer  
Mrs. Kirkpatrick  
Mrs. Lawrence  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Serrano  
Mrs. Torres  
Mr. Visclosky  
Ms. Wasserman Schultz  
Mrs. Watson Coleman

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 5

Date: May 16, 2019

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Mr. Rutherford

Description of Motion: Proposes a rescission of \$100 million from prior year funds in the Economic Support Fund account; adds a spending reduction account in the amount of \$100 million.

Results: Defeated 23 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Hurd  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rutherford  
Mr. Simpson  
Mr. Stewart  
Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
Mr. Bishop  
Mrs. Bustos  
Mr. Cartwright  
Mr. Case  
Ms. Clark  
Mr. Crist  
Mr. Cuellar  
Ms. DeLauro  
Ms. Frankel  
Ms. Kaptur  
Mr. Kilmer  
Mrs. Kirkpatrick  
Mrs. Lawrence  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Serrano  
Mrs. Torres  
Mr. Visclosky  
Ms. Wasserman Schultz  
Mrs. Watson Coleman

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 6

Date: May 16, 2019

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Ms. Kaptur

Description of Motion: Report the State, Foreign Operations, and Related Programs Appropriations Bill to the House, as amended.

Results: Approved 29 yeas to 23 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Bishop  
Mrs. Bustos  
Mr. Cartwright  
Mr. Case  
Ms. Clark  
Mr. Crist  
Mr. Cuellar  
Ms. DeLauro  
Ms. Frankel  
Ms. Kaptur  
Mr. Kilmer  
Mrs. Kirkpatrick  
Mrs. Lawrence  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Serrano  
Mrs. Torres  
Mr. Visclosky  
Ms. Wasserman Schultz  
Mrs. Watson Coleman

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Hurd  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rutherford  
Mr. Simpson  
Mr. Stewart  
Mr. Womack

## STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding: The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

## RESCISSIONS

The bill does not include any rescissions.

## TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following list includes the transfers of funds included in the accompanying bill:

In title I, under Diplomatic Programs, language is included to transfer funds to Emergencies in the Diplomatic and Consular Service for emergency evacuations and rewards.

In title I, under Emergencies in the Diplomatic and Consular Service, language is included to transfer funds to Repatriation Loans Program.

In title III, under United States Emergency Refugee and Migration Assistance Fund, language is included to transfer funds to Migration and Refugee Assistance in excess of the limitation carried in underlying authority.

In title III, under Peace Corps, language is included to transfer funds to the Foreign Currency Fluctuations Account and to transfer funds to other departments and agencies.

Under title VII, language is included under section 7009 to transfer funds under title I for the Department of State and the United States Agency for Global Media.

Under title VII, language is included under section 7009 to transfer funds under titles III and IV for the United States International Development Finance Corporation.

Under title VII, language is included under section 7034 to transfer funds under Protection of Foreign Missions and Officials and unobligated balances of expired funds under Diplomatic Programs for extraordinary protection.

Under title VII, language is included under section 7047 to transfer funds under Economic Support Fund, International Narcotics Control and Law Enforcement, Non-proliferation, Anti-terrorism, Demining and Related Programs, Peacekeeping Operations, and Foreign Military Financing Program to the Relief and Recovery Fund.

Under title VII, language is included under section 7058(b) to transfer funds between Global Health Programs and International Disaster Assistance.

## DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any con-

gressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**SECTION 207 OF THE VIETNAM EDUCATION  
FOUNDATION ACT OF 2000**

**SEC. 207. VIETNAM DEBT REPAYMENT FUND.**

(a) ESTABLISHMENT.—Notwithstanding any other provision of law, there is established in the Treasury a separate account which shall be known as the Vietnam Debt Repayment Fund (in this subsection referred to as the “Fund”).

(b) DEPOSITS.—There shall be deposited as offsetting receipts into the Fund all payments (including interest payments) made by the Socialist Republic of Vietnam under the United States-Vietnam debt agreement.

(c) AVAILABILITY OF THE FUNDS.—

(1) FISCAL YEAR LIMITATION.—Beginning with fiscal year 2002, and each subsequent fiscal year through fiscal year 2018, \$5,000,000 of the amounts deposited into the Fund (or accrued interest) each fiscal year shall be available to the Foundation, without fiscal year limitation, under paragraph (2).

(2) DISBURSEMENT OF FUNDS.—The Secretary of the Treasury, at least on a quarterly basis, shall transfer to the Foundation amounts allotted to the Foundation under paragraph (1) for the purpose of carrying out its activities.

(3) EXCESS FUNDS.—During each of the fiscal years 2015 through 2018, amounts deposited into the Fund, in excess of the amounts made available to the Foundation under paragraph (1), shall be made available by the Secretary of the Treasury, upon the request of the Secretary of State, for grants to support the establishment of an independent, not-for-profit academic institution in the Socialist Republic of Vietnam.

(4) *On October 1, 2019, any remaining unobligated balances of funds made available under the heading “Vietnam Education Foundation—Vietnam Debt Repayment Fund” that are not necessary for liquidating the final liabilities of the Vietnam Education Foundation shall be available for grants authorized by section 211 of this Act.*

(d) ANNUAL REPORT.—The Secretary of the Treasury shall prepare and submit annually to Congress statements of financial condition of the Fund, including the beginning balance, receipts, refunds to appropriations, transfers to the general fund, and the ending balance.

**FOREIGN OPERATIONS, EXPORT FINANCING, AND  
RELATED PROGRAMS APPROPRIATIONS ACT, 1990**

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**TITLE V—GENERAL PROVISIONS**

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**ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE  
DETERMINATIONS**

SEC. 599D. (a) IN GENERAL.—In the case of an alien who is within a category of aliens established under subsection (b), the alien may establish, for purposes of admission as a refugee under section 207 of the Immigration and Nationality Act, that the alien has a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion by asserting such a fear and asserting a credible basis for concern about the possibility of such persecution.

(b) ESTABLISHMENT OF CATEGORIES.—

(1) For purposes of subsection (a), the Attorney General, in consultation with the Secretary of State and the Coordinator for Refugee Affairs, shall establish—

(A) one or more categories of aliens who are or were nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion,

(B) one or more categories of aliens who are or were nationals and residents of Vietnam, Laos, or Cambodia and who share common characteristics that identify them as targets of persecution in such respective foreign state on such an account; and

(C) one or more categories of aliens who are or were nationals and residents of the Islamic Republic of Iran who, as members of a religious minority in Iran, share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion.

(2)(A) Aliens who are (or were) nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are Jews or Evangelical Christians shall be deemed a category of alien established under paragraph (1)(A).

(B) Aliens who are (or were) nationals of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are current members of, and demonstrate public, active, and continuous participation (or attempted participation) in the religious activities of, the Ukrainian Catholic Church or the Ukrainian Orthodox Church, shall be deemed a category of alien established under paragraph (1)(A).

(C) Aliens who are (or were) nationals and residents of Vietnam, Laos, or Cambodia and who are members of cat-



egories of individuals determined, by the Attorney General in accordance with “Immigration and Naturalization Service Worldwide Guidelines for Overseas Refugee Processing” (issued by the Immigration and Naturalization Service in August 1983) shall be deemed a category of alien established under paragraph (1)(B).

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act {and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, and 1996 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section} and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018, [and 2019] 2019, and 2020 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

(c) WRITTEN REASONS FOR DENIALS OF REFUGEE STATUS.—Each decision to deny an application for refugee status of an alien who is within a category established under this section shall be in writing and shall state, to the maximum extent feasible, the reason for the denial.

(d) PERMITTING CERTAIN ALIENS WITHIN CATEGORIES TO REAPPLY FOR REFUGEE STATUS.—Each alien who is within a category established under this section and who (after August 14, 1988, and before the date of the enactment of this Act) was denied refugee status shall be permitted to reapply for such status. Such an application shall be determined taking into account the application of this section.

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2019] 2020.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2019] 2020.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2019] 2020.

#### ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) IN GENERAL.—The Attorney General shall adjust the status of an alien described in subsection (b) to that of an alien lawfully admitted for permanent residence if the alien—

(1) applies for such adjustment,

(2) has been physically present in the United States for at least 1 year and is physically present in the United States on the date the application for such adjustment is filed,

(3) is admissible to the United States as an immigrant, except as provided in subsection (c), and

(4) pays a fee (determined by the Attorney General) for the processing of such application.

(b) **ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.**—The benefits provided in subsection (a) shall only apply to an alien who—

(1) was a national of an independent state of the former Soviet Union or of Estonia, Latvia, Lithuania, Vietnam, Laos, or Cambodia, and

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, **[2019]** 2020, after being denied refugee status.

(c) **WAIVER OF CERTAIN GROUNDS FOR INADMISSIBILITY.**—The provisions of paragraphs (4), (5), and (7)(A) of section 212(a) of the Immigration and Nationality Act shall not apply to adjustment of status under this section and the Attorney General may waive any other provision of such section (other than paragraph (2)(C) or subparagraph (A), (B), (C), or (E) of paragraph (3)) with respect to such an adjustment for humanitarian purposes, to assure family unity, or when it is otherwise in the public interest.

(d) **DATE OF APPROVAL.**—Upon the approval of such an application for adjustment of status, the Attorney General shall create a record of the alien's admission as a lawful permanent resident as of the date of the alien's inspection and parole described in subsection (b)(2).

(e) **NO OFFSET IN NUMBER OF VISAS AVAILABLE.**—When an alien is granted the status of having been lawfully admitted for permanent residence under this section, the Secretary of State shall not be required to reduce the number of immigrant visas authorized to be issued under the Immigration and Nationality Act.

## **DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, 2005**

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### **TITLE X**

#### **OTHER MATTERS**

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#### **CHAPTER 2—BILATERAL ECONOMIC ASSISTANCE**

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#### **GENERAL PROVISIONS, THIS CHAPTER**

**SEC. 12001.** (a)(1) Notwithstanding section 514 of the Foreign Assistance Act of 1961 (22 U.S.C. 2321h), the President may transfer to Israel, in exchange for concessions to be negotiated by the Secretary of Defense, with the concurrence of the Secretary of State, any or all of the items described in paragraph (2).

(2) The items referred to in paragraph (1) are armor, artillery, automatic weapons ammunition, missiles, and other munitions that—

- (A) are obsolete or surplus items;
- (B) are in the inventory of the Department of Defense;
- (C) are intended for use as reserve stocks for Israel; and
- (D) are located in a stockpile in Israel.

(b) The value of concessions negotiated pursuant to subsection (a) shall be at least equal to the fair market value of the items transferred. The concessions may include cash compensation, services, waiver of charges otherwise payable by the United States, and other items of value.

(c) Not later than 30 days before making a transfer under the authority of this section, the President shall transmit a notification of the proposed transfer to the Committees on Foreign Relations and Armed Services of the Senate and the Committees on International Relations and Armed Services of the House of Representatives. The notification shall identify the items to be transferred and the concessions to be received.

(d) No transfer may be made under the authority [of this section after September 30, 2020.] *of this section after September 30, 2021.*

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## FOREIGN ASSISTANCE ACT OF 1961

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### PART I

#### CHAPTER 1—POLICY; DEVELOPMENT ASSISTANCE AUTHORIZATIONS

\* \* \* \* \*

##### **SEC. 104D ELIGIBILITY FOR ASSISTANCE.**

*Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance under sections 104, 104A, 104B, and 104C, a foreign nongovernmental organization—*

*(1) shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organization with non-United States Government funds if such services—*

*(A) are permitted in the country in which they are being provided; and*

*(B) would not violate United States law if provided in the United States; and*

*(2) shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other than those that apply to United States nongovernmental organizations receiving assistance under this part.*

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## TITLE XII—FAMINE PREVENTION AND FREEDOM FROM HUNGER

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### CHAPTER 2—MILITARY ASSISTANCE

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SEC. 514. STOCKPILING OF DEFENSE ARTICLES FOR FOREIGN COUNTRIES.—(a) No defense article in the inventory of the Department of Defense which is set aside, reserved, or in any way earmarked or intended for future use by any foreign country may be made available to or for use by any foreign country unless such transfer is authorized under this Act or the Arms Export Control Act, or any subsequent corresponding legislation, and the value of such transfer is charged against funds authorized under such legislation or against the limitations specified in such legislation, as appropriate, for the fiscal period in which such defense article is transferred. For purposes of this subsection, “value” means the acquisition cost plus crating, packing, handling, and transportation costs incurred in carrying out this section.

(b)(1) The value of defense articles to be set aside, earmarked, reserved, or intended for use as war reserve stocks for allied or other foreign countries (other than for purposes of the North Atlantic Treaty Organization or in the implementation of agreements with Israel) in stockpiles located in foreign countries may not exceed in any fiscal year an amount that is specified in security assistance authorizing legislation for that fiscal year.

(2)(A) The value of such additions to stockpiles of defense articles in foreign countries shall not exceed \$200,000,000 for each of fiscal years 2013, 2014, 2015, 2016, 2017, 2018, 2019, [and 2020] 2020, and 2021.

(B) Of the amount specified in subparagraph (A) for a fiscal year, not more than \$200,000,000 may be made available for stockpiles in the State of Israel.

(c) LOCATION OF STOCKPILES OF DEFENSE ARTICLES.—

(1) LIMITATION.—Except as provided in paragraph (2), no stockpile of defense articles may be located outside the boundaries of a United States military base or a military base used primarily by the United States.

(2) EXCEPTIONS.—Paragraph (1) shall not apply with respect to stockpiles of defense articles located in the Republic of Korea, Thailand, any country that is a member of the North Atlantic Treaty Organization, any country that is a major non-NATO ally, or any other country the President may designate. At least 15 days before designating a country pursuant to the last clause of the preceding sentence, the President shall notify the congressional committees specified in section 634A(a) in accordance with the procedures applicable to reprogramming notifications under that section.

(d) No defense article transferred from any stockpile which is made available to or for use by any foreign country may be considered an excess defense article for the purpose of determining the value thereof.

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**DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND  
RELATED PROGRAMS APPROPRIATIONS ACT, 2017**

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**DIVISION J—DEPARTMENT OF STATE,  
FOREIGN OPERATIONS, AND RE-  
LATED PROGRAMS APPROPRIATIONS  
ACT, 2017**

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**TITLE VII—GENERAL PROVISIONS**

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**LATIN AMERICA AND THE CARIBBEAN**

**SEC. 7045. (a) CENTRAL AMERICA.—**

(1) **STRATEGY REVIEW AND UPDATE.**—The Secretary of State, in consultation with the heads of other relevant United States Government agencies, shall review the United States Strategy for Engagement in Central America (the Strategy) and submit an updated Strategy to the appropriate congressional committees not later than 90 days after enactment of this Act: *Provided*, That such Strategy shall address the key factors in countries in Central America that contribute to the migration of undocumented Central Americans to the United States: *Provided further*, That such Strategy should support regional security and economic initiatives, including the Plan of the Alliance for Prosperity in the Northern Triangle in Central America (the Plan), to the extent the Secretary of State determines such initiatives are consistent with the national interest of the United States.

(2) **FUNDING.**—Subject to the requirements of this subsection, of the funds appropriated under titles III and IV of this Act, **[\$655,000,000 should]** *not less than \$655,000,000 shall* be made available for assistance for countries in Central America to implement the United States Strategy for Engagement in Central America: *Provided further*, That such funds shall be made available to the maximum extent practicable on a cost-matching basis.

(3) **PRE-OBLIGATION REQUIREMENTS.**—Prior to the obligation of funds made available pursuant to paragraph (2) and following the submission of the Strategy as required in paragraph (1), the Secretary of State shall submit to the Committees on Appropriations a multi-year spend plan as described under this section in the explanatory statement described in section 4 (in the matter preceding division A of this Consolidated Act), including a description of how such funds shall prioritize addressing the key factors in countries in Central America that contribute to the migration of undocumented Central Americans to the United States.

(4) ASSISTANCE FOR THE CENTRAL GOVERNMENTS OF EL SALVADOR, GUATEMALA, AND HONDURAS.—Of the funds made available pursuant to paragraph (2) that are available for assistance for each of the central governments of El Salvador, Guatemala, and Honduras, the following amounts shall be withheld from obligation and may only be made available as follows:

(A) 25 percent may only be obligated after the Secretary of State certifies and reports to the appropriate congressional committees that such government is taking effective steps, which are in addition to those steps taken since the certification and report submitted during the prior year, if applicable, to—

- (i) inform its citizens of the dangers of the journey to the southwest border of the United States;
- (ii) combat human smuggling and trafficking;
- (iii) improve border security, including to prevent illegal migration, human smuggling and trafficking, and trafficking of illicit drugs and other contraband; and

(iv) cooperate with United States Government agencies and other governments in the region to facilitate the return, repatriation, and reintegration of illegal migrants arriving at the southwest border of the United States who do not qualify for asylum, consistent with international law.

(B) An additional 50 percent may only be obligated after the Secretary of State certifies and reports to the appropriate congressional committees that such government is taking effective steps, which are in addition to those steps taken since the certification and report submitted during the prior year, if applicable, to—

(i) work cooperatively with an autonomous, publicly accountable entity to provide oversight of the Plan;

(ii) combat corruption, including investigating and prosecuting current and former government officials credibly alleged to be corrupt;

(iii) implement reforms, policies, and programs to improve transparency and strengthen public institutions, including increasing the capacity and independence of the judiciary and the Office of the Attorney General;

(iv) implement a policy to ensure that local communities, civil society organizations (including indigenous and other marginalized groups), and local governments are consulted in the design, and participate in the implementation and evaluation of, activities of the Plan that affect such communities, organizations, and governments;

(v) counter the activities of criminal gangs, drug traffickers, and organized crime;

(vi) investigate and prosecute in the civilian justice system government personnel, including military and police personnel, who are credibly alleged to have

violated human rights, and ensure that such personnel are cooperating in such cases;

(vii) cooperate with commissions against corruption and impunity and with regional human rights entities;

(viii) support programs to reduce poverty, expand education and vocational training for at-risk youth, create jobs, and promote equitable economic growth particularly in areas contributing to large numbers of migrants;

(ix) implement a plan that includes goals, benchmarks and timelines to create a professional, accountable civilian police force and end the role of the military in internal policing, and make such plan available to the Department of State;

(x) protect the right of political opposition parties, journalists, trade unionists, human rights defenders, and other civil society activists to operate without interference;

(xi) increase government revenues, including by implementing tax reforms and strengthening customs agencies; and

(xii) resolve commercial disputes, including the confiscation of real property, between United States entities and such government.

(5) SUSPENSION OF ASSISTANCE AND PERIODIC REVIEW.—

(A) The Secretary of State shall periodically review the progress of each of the central governments of El Salvador, Guatemala, and Honduras in meeting the requirements of paragraphs (4)(A) and (4)(B): *Provided*, That if the Secretary determines that sufficient progress has not been made by a central government, the Secretary shall suspend, in whole or in part, assistance for such government for programs supporting such requirement, and shall notify the appropriate congressional committees in writing of such action: *Provided further*, That the Secretary may resume funding for such programs only after the Secretary certifies to such committees that corrective measures have been taken.

(B) The Secretary of State shall, following a change of national government in El Salvador, Guatemala, or Honduras, determine and report to the appropriate congressional committees that any new government has committed to take the steps to meet the requirements of paragraphs (4)(A) and (4)(B): *Provided*, That if the Secretary is unable to make such a determination in a timely manner, assistance made available under this subsection for such central government shall be suspended, in whole or in part, until such time as such determination and report can be made.

(6) TRANSFER OF FUNDS.—The Department of State and USAID may, following consultation with the Committees on Appropriations, transfer funds made available by this Act under the heading “Development Assistance” to the Inter-

American Development Bank and the Inter-American Foundation to support the Strategy.

(b) COLOMBIA.—

(1) ASSISTANCE.—Of the funds appropriated by this Act under titles III and IV, not less than \$391,253,000 shall be made available for assistance for Colombia, including to support the efforts of the Government of Colombia to—

(A) conduct a unified campaign against narcotics trafficking, organizations designated as foreign terrorist organizations pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), and other criminal or illegal armed groups: *Provided*, That aircraft supported by funds made available by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs may be used to transport personnel and supplies involved in drug eradication and interdiction, including security for such activities, and to provide transport in support of alternative development programs and investigations by civilian judicial authorities;

(B) enhance security and stability in Colombia and the region;

(C) strengthen and expand governance, the rule of law, and access to justice throughout Colombia;

(D) promote economic and social development, including by improving access to areas impacted by conflict through demining programs; and

(E) implement a peace agreement between the Government of Colombia and illegal armed groups, in accordance with constitutional and legal requirements in Colombia:

*Provided*, That such funds shall be subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

(2) LIMITATION.—None of the funds appropriated by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs that are made available for assistance for Colombia may be made available for payment of reparations to conflict victims or compensation to demobilized combatants associated with a peace agreement between the Government of Colombia and illegal armed groups.

(3) PRE-OBLIGATION REQUIREMENTS.—Prior to the initial obligation of funds made available pursuant to paragraph (1), the Secretary of State, in consultation with the USAID Administrator, shall submit to the Committees on Appropriations a multi-year spend plan as described under section 7045 in the explanatory statement described in section 4 (in the matter preceding division A of this Consolidated Act).

(4) REFUGEES.—Funds made available by this Act under the heading “Economic Support Fund” for assistance for Colombia shall be apportioned directly to USAID, except that not less than \$7,000,000 of such funds shall be transferred to, and merged with, funds appropriated by this Act under the heading “Migration and Refugee Assistance” for assistance for Colombian refugees in neighboring countries.



(5) COUNTERNARCOTICS.—Of the funds made available by this Act under the heading “International Narcotics Control and Law Enforcement” for assistance for Colombia, 20 percent may be obligated only in accordance with the conditions set forth under section 7045 in the explanatory statement described in section 4 (in the matter preceding division A of this Consolidated Act).

(6) HUMAN RIGHTS.—Of the funds made available by this Act under the heading “Foreign Military Financing Program” for assistance for Colombia, 20 percent may be obligated only in accordance with the conditions set forth under section 7045 in the explanatory statement described in section 4 (in the matter preceding division A of this Consolidated Act).

(7) EXCEPTIONS.—The limitations of paragraphs (5) and (6) shall not apply to funds made available for aviation instruction and maintenance, and maritime and riverine security programs.

(c) HAITI.—

(1) FUNDING.—Of the funds appropriated by this Act under the headings “Development Assistance” and “Economic Support Fund”, not more than \$45,000,000 may be made available for assistance for Haiti: *Provided*, That the funding limitation of this paragraph may be exceeded for food security and global health programs.

(2) CERTIFICATION.—Funds appropriated by this Act under the headings “Development Assistance” and “Economic Support Fund” that are made available for assistance for Haiti may not be made available for assistance for the central Government of Haiti unless the Secretary of State certifies and reports to the Committees on Appropriations that such government is taking effective steps, which are in addition to steps taken since the certification and report submitted during the prior year, if applicable, to—

(A) strengthen the rule of law in Haiti, including by—

(i) selecting judges in a transparent manner based on merit;

(ii) reducing pre-trial detention;

(iii) respecting the independence of the judiciary;

and

(iv) improving governance by implementing reforms to increase transparency and accountability, including through the penal and criminal codes;

(B) combat corruption, including by implementing the anti-corruption law enacted in 2014 and prosecuting corrupt officials;

(C) increase government revenues, including by implementing tax reforms, and increase expenditures on public services; and

(D) resolve commercial disputes between United States entities and the Government of Haiti.

(3) HAITIAN COAST GUARD.—The Government of Haiti shall be eligible to purchase defense articles and services under the

Arms Export Control Act (22 U.S.C. 2751 et seq.) for the Coast Guard.

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## SECTION 7045 OF THE DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2018

### LATIN AMERICA AND THE CARIBBEAN

SEC. 7045. (a) CENTRAL AMERICA.—

(1) FUNDING.—Subject to the requirements of this subsection, of the funds appropriated under titles III and IV of this Act, [up to \$615,000,000 may] *not less than \$615,000,000 shall* be made available for assistance for countries in Central America to implement the United States Strategy for Engagement in Central America (the Strategy): *Provided*, That such funds shall be made available to the maximum extent practicable on a cost-matching basis.

(2) PRE-OBLIGATION REQUIREMENTS.—Prior to the obligation of funds made available pursuant to paragraph (1), the Secretary of State shall submit to the Committees on Appropriations an updated multi-year spend plan as described under this subsection in the explanatory statement described in section 4 (in the matter preceding division A of this consolidated Act).

(3) ASSISTANCE FOR THE CENTRAL GOVERNMENTS OF EL SALVADOR, GUATEMALA, AND HONDURAS.—Of the funds made available pursuant to paragraph (1) that are available for assistance for each of the central governments of El Salvador, Guatemala, and Honduras, except for funds made available for the International Commission against Impunity in Guatemala or the Mission to Support the Fight against Corruption and Impunity in Honduras, the following amounts shall be withheld from obligation and may only be made available as follows:

(A) 25 percent may only be obligated after the Secretary of State certifies and reports to the appropriate congressional committees that such government is—

- (i) informing its citizens of the dangers of the journey to the southwest border of the United States;
- (ii) combating human smuggling and trafficking;
- (iii) improving border security, including preventing illegal migration, human smuggling and trafficking, and trafficking of illicit drugs and other contraband; and

(iv) cooperating with United States Government agencies and other governments in the region to facilitate the return, repatriation, and reintegration of illegal migrants arriving at the southwest border of the United States who do not qualify for asylum, consistent with international law.

(B) An additional 50 percent may only be obligated after the Secretary of State certifies and reports to the ap-

appropriate congressional committees that such government is—

(i) working cooperatively with an autonomous, publicly accountable entity to provide oversight of the Plan of the Alliance for Prosperity in the Northern Triangle in Central America (the Plan);

(ii) combating corruption, including investigating and prosecuting current and former government officials credibly alleged to be corrupt;

(iii) implementing reforms, policies, and programs to improve transparency and strengthen public institutions, including increasing the capacity and independence of the judiciary and the Office of the Attorney General;

(iv) implementing a policy to ensure that local communities, civil society organizations (including indigenous and other marginalized groups), and local governments are consulted in the design, and participate in the implementation and evaluation of, activities of the Plan that affect such communities, organizations, and governments;

(v) countering the activities of criminal gangs, drug traffickers, and organized crime;

(vi) investigating and prosecuting in the civilian justice system government personnel, including military and police personnel, who are credibly alleged to have violated human rights, and ensuring that such personnel are cooperating in such cases;

(vii) cooperating with commissions against corruption and impunity and with regional human rights entities;

(viii) supporting programs to reduce poverty, expand education and vocational training for at-risk youth, create jobs, and promote equitable economic growth, particularly in areas contributing to large numbers of migrants;

(ix) implementing a plan that includes goals, benchmarks, and timelines to create a professional, accountable civilian police force and end the role of the military in internal policing, and make such plan available to the Department of State;

(x) protecting the right of political opposition parties, journalists, trade unionists, human rights defenders, and other civil society activists to operate without interference;

(xi) increasing government revenues, including by implementing tax reforms and strengthening customs agencies; and

(xii) resolving commercial disputes, including the confiscation of real property, between United States entities and such government.

(4) DETERMINATIONS AND IMPACT ON ASSISTANCE.—

(A) INSUFFICIENT PROGRESS.—The Secretary of State shall periodically review the progress of each of the central governments of El Salvador, Guatemala, and Honduras in

meeting the requirements of paragraphs (3)(A) and (3)(B): *Provided*, That if the Secretary determines and reports to the appropriate congressional committees that sufficient progress has not been made by such government in meeting such requirements, the Secretary shall suspend, in whole or in part, assistance for such government for programs supporting such requirement, and shall notify the appropriate congressional committees in writing of such action: *Provided further*, That the Secretary may resume such assistance if the Secretary determines and reports to such committees that corrective measures have been taken by such government.

(B) EXTRAORDINARY PROGRESS The Secretary of State may, notwithstanding section 7019 of this Act, increase assistance for El Salvador, Guatemala, or Honduras if the Secretary determines and reports to the appropriate congressional committees that the central government of such country has made extraordinary progress in meeting the requirements of paragraphs (3)(A) and (3)(B): *Provided*, That such increase shall be provided in the amounts designated as Award for Extraordinary Progress in the table under this section in the explanatory statement described in section 4 (in the matter preceding division A of this consolidated Act): *Provided further*, That such determination may be made for not more than one country and following the submission of the reports for such country submitted pursuant to paragraphs (3)(A) and (3)(B).

(C) CHANGE IN NATIONAL GOVERNMENT.—Not later than 90 days following a change of national government in El Salvador, Guatemala, or Honduras, the Secretary of State shall determine whether or not such government is meeting the requirements of paragraphs (3)(A) and (3)(B) and submit a report to the appropriate congressional committees detailing the reasons for such determination: *Provided*, That if the Secretary determines that such government is not meeting such requirements, then the Secretary shall suspend, in whole or in part, assistance for such central government until such time as such determination and report can be made.

(D) REPROGRAMMING.—

(i) Assistance suspended pursuant to subparagraphs (A) or (C) may be reprogrammed if the Secretary of State determines that corrective measures have not been taken.

(ii) If the Secretary is unable to make a determination pursuant to subparagraph (B) within 180 days after enactment of this Act, amounts designated under such subparagraph may be reprogrammed.

(iii) Any reprogramming made pursuant to clauses (i) or (ii) shall only be made available for assistance for other countries in Latin America and the Caribbean and shall be subject to the regular notification procedures of the Committees on Appropriations.

(5) CONSULTATION.—The Secretary of State shall consult with the Committees on Appropriations not less than 14 days

prior to submitting any certification made pursuant to subsection (a)(3) and any suspension or reprogramming made pursuant to subsection (a)(4).

(6) LIMITATION.—None of the funds made available by this subsection for assistance for countries in Central America may be made available for direct government-to-government assistance or for major infrastructure projects.

(b) COLOMBIA.—

(1) ASSISTANCE.—Of the funds appropriated by this Act under titles III and IV, not less than \$391,253,000 shall be made available for assistance for Colombia, including to support the efforts of the Government of Colombia to—

(A) conduct a unified campaign against narcotics trafficking, organizations designated as foreign terrorist organizations pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), and other criminal or illegal armed groups: *Provided*, That aircraft supported by funds made available by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs may be used to transport personnel and supplies involved in drug eradication and interdiction, including security for such activities, and to provide transport in support of alternative development programs and investigations by civilian judicial authorities;

(B) enhance security and stability in Colombia and the region;

(C) strengthen and expand governance, the rule of law, and access to justice throughout Colombia;

(D) promote economic and social development, including by improving access to areas impacted by conflict through demining programs; and

(E) implement a peace agreement between the Government of Colombia and illegal armed groups, in accordance with constitutional and legal requirements in Colombia:

*Provided*, That such funds shall be subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

(2) LIMITATION.—None of the funds appropriated by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs that are made available for assistance for Colombia may be made available for payment of reparations to conflict victims or compensation to demobilized combatants associated with a peace agreement between the Government of Colombia and illegal armed groups.

(3) PRE-OBLIGATION REQUIREMENTS.—Prior to the initial obligation of funds made available pursuant to paragraph (1), the Secretary of State, in consultation with the USAID Administrator, shall submit to the Committees on Appropriations an updated multi-year spend plan as described under this subsection in the explanatory statement described in section 4 (in the matter preceding division A of this consolidated Act).

(4) APPORTIONMENT AND TRANSFER.—Funds made available by this Act under the heading “Economic Support Fund” for assistance for Colombia shall be apportioned directly to

USAID, except that not less than \$7,000,000 of such funds shall be transferred to, and merged with, funds appropriated by this Act under the heading “Migration and Refugee Assistance” for assistance for Colombian refugees in neighboring countries.

(5) COUNTERNARCOTICS.—Of the funds made available by this Act under the headings “Economic Support Fund” and “International Narcotics Control and Law Enforcement” for counternarcotics assistance for Colombia, 25 percent may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that the Government of Colombia has reduced overall illicit drug cultivation, production, and trafficking.

(6) HUMAN RIGHTS.—Of the funds made available by this Act under the heading “Foreign Military Financing Program” for assistance for Colombia, 20 percent may be obligated only in accordance with the conditions set forth under section 7045 in Senate Report 115–152.

(7) EXCEPTIONS.—The limitations of paragraphs (5) and (6) shall not apply to funds made available for aviation instruction and maintenance, and maritime and riverine security programs.

(c) HAITI.—

(1) CERTIFICATION.—Funds appropriated by this Act under the headings “Development Assistance” and “Economic Support Fund” that are made available for assistance for Haiti may not be made available for assistance for the central Government of Haiti unless the Secretary of State certifies and reports to the Committees on Appropriations that such government is taking effective steps, which are in addition to steps taken since the certification and report submitted during the prior year, if applicable, to—

- (A) strengthen the rule of law in Haiti, including by—
  - (i) selecting judges in a transparent manner based on merit;
  - (ii) reducing pre-trial detention;
  - (iii) respecting the independence of the judiciary;

and

- (iv) improving governance by implementing reforms to increase transparency and accountability, including through the penal and criminal codes;

(B) combat corruption, including by implementing the anti-corruption law enacted in 2014 and prosecuting corrupt officials;

(C) increase government revenues, including by implementing tax reforms, and increasing expenditures on public services; and

(D) resolve commercial disputes between United States entities and the Government of Haiti.

(2) HAITIAN COAST GUARD.—The Government of Haiti shall be eligible to purchase defense articles and services under the Arms Export Control Act (22 U.S.C. 2751 et seq.) for the Coast Guard.

(d) VENEZUELA.—Of the funds appropriated by this Act under the heading “Economic Support Fund”, not less than \$15,000,000

shall be made available for programs to promote democracy and the rule of law in Venezuela.

**SECTION 7045 OF THE DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2019**

LATIN AMERICA AND THE CARIBBEAN

SEC. 7045. (a) CENTRAL AMERICA.—

(1) ASSISTANCE.—*Of the funds appropriated under titles III and IV of this Act, not less than \$527,600,000 shall be made available for assistance for the countries of Central America to implement the United States Strategy for Engagement in Central America.*

[(1)] (2) CONDITIONS ON ASSISTANCE FOR THE CENTRAL GOVERNMENTS OF EL SALVADOR, GUATEMALA, AND HONDURAS.—Of the funds appropriated by this Act under titles III and IV that are made available for assistance for each of the central governments of El Salvador, Guatemala, and Honduras, 50 percent may only be obligated after the Secretary of State certifies and reports to the appropriate congressional committees that such government is—

(A) informing its citizens of the dangers of the journey to the southwest border of the United States;

(B) combating human smuggling and trafficking;

(C) improving border security, including preventing illegal migration, human smuggling and trafficking, and trafficking of illicit drugs and other contraband;

(D) cooperating with United States Government agencies and other governments in the region to facilitate the return, repatriation, and reintegration of illegal migrants arriving at the southwest border of the United States who do not qualify for asylum, consistent with international law;

(E) working cooperatively with an autonomous, publicly accountable entity to provide oversight of the Plan of the Alliance for Prosperity in the Northern Triangle in Central America (the Plan);

(F) combating corruption, including investigating and prosecuting current and former government officials credibly alleged to be corrupt;

(G) implementing reforms, policies, and programs to increase transparency and strengthen public institutions and the rule of law;

(H) working with local communities, civil society organizations (including indigenous and other marginalized groups), and local governments in the implementation and evaluation of activities of the Plan;

(I) countering the activities of criminal gangs, drug traffickers, and transnational criminal organizations;

(J) investigating and prosecuting in the civilian justice system government personnel who are credibly alleged to have violated human rights;

(K) cooperating with commissions against corruption and impunity and with regional human rights entities;

(L) supporting programs to reduce poverty, expand education and vocational training for at-risk youth, create jobs, and promote equitable economic growth, particularly in areas contributing to large numbers of migrants;

(M) creating a professional, accountable civilian police force and ending the role of the military in internal policing;

(N) protecting the right of political opposition parties and other members of civil society to operate without interference;

(O) implementing tax reforms; and

(P) resolving commercial disputes.

**[(2)] (3) DETERMINATIONS AND IMPACT ON ASSISTANCE.—**

(A) INSUFFICIENT PROGRESS.—The Secretary of State shall periodically review the progress of each of the central governments of El Salvador, Guatemala, and Honduras in meeting the requirements of **[paragraph (1)] paragraph (2)**: *Provided*, That if the Secretary determines and reports to the appropriate congressional committees that sufficient progress has not been made by such government in meeting such requirements, the Secretary shall suspend, in whole or in part, assistance for such government for programs supporting such requirement, and shall notify the appropriate congressional committees in writing of such action: *Provided further*, That the Secretary may resume such assistance if the Secretary determines and reports to such committees that corrective measures have been taken by such government.

(B) CHANGE IN NATIONAL GOVERNMENT.—Not later than 90 days following a change of national government in El Salvador, Guatemala, or Honduras, the Secretary of State shall determine whether or not such government is meeting the requirements of **[paragraph (1)] paragraph (2)**

and submit a report to the appropriate congressional committees detailing the reasons for such determination: *Provided*, That if the Secretary determines that such government is not meeting such requirements, then the Secretary shall suspend, in whole or in part, assistance for such country until such time as such determination and report can be made.

(C) REPROGRAMMING.—Assistance suspended pursuant to subparagraphs (A) or (B) may be reprogrammed if the Secretary of State determines that corrective measures have not been taken: *Provided*, That any such reprogramming shall only be made available for assistance for other countries in Latin America and the Caribbean and shall be subject to the regular notification procedures of the Committees on Appropriations.

**[(3)] (4) CONSULTATION.—**The Secretary of State shall consult with the Committees on Appropriations not less than 14 days prior to submitting any certification made pursuant to **[subsection (a)(1)] paragraph (2)** and any suspension or re-



programming made pursuant to ~~subsection (a)(2)~~ *paragraph (3)*.

~~[(4)]~~ (5) EXCEPTIONS AND LIMITATIONS.—

(A) EXCEPTIONS.—The limitation of paragraph (1) shall not apply to funds appropriated by this Act that are made available for the International Commission against Impunity in Guatemala, the Mission to Support the Fight against Corruption and Impunity in Honduras, humanitarian assistance, and food security programs.

(B) LIMITATIONS.—None of the funds appropriated by this Act that are made available for assistance for countries in Central America may be made available for direct government-to-government assistance or for major infrastructure projects.

(b) COLOMBIA.—

(1) ASSISTANCE.—Of the funds appropriated by this Act under titles III and IV, not less than \$418,253,000 shall be made available for assistance for Colombia, including to support the efforts of the Government of Colombia to—

(A) conduct a unified campaign against narcotics trafficking, organizations designated as foreign terrorist organizations pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), and other criminal or illegal armed groups: *Provided*, That aircraft supported by funds made available by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs may be used to transport personnel and supplies involved in drug eradication and interdiction, including security for such activities, and to provide transport in support of alternative development programs and investigations by civilian judicial authorities;

(B) enhance security and stability in Colombia and the region;

(C) strengthen and expand governance, the rule of law, and access to justice throughout Colombia;

(D) promote economic and social development, including by improving access to areas impacted by conflict through demining programs;

(E) assist communities impacted by significant refugee or migrant populations; and

(F) implement a peace agreement between the Government of Colombia and illegal armed groups, in accordance with constitutional and legal requirements in Colombia.

(2) LIMITATION.—None of the funds appropriated by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs that are made available for assistance for Colombia may be made available for payment of reparations to conflict victims or compensation to demobilized combatants associated with a peace agreement between the Government of Colombia and illegal armed groups.

(3) COUNTERNARCOTICS.—Of the funds appropriated by this Act under the headings “Economic Support Fund” and “International Narcotics Control and Law Enforcement” and made available for counternarcotics assistance for Colombia, 20

percent may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that the Government of Colombia has reduced overall illicit drug cultivation, production, and trafficking.

(4) HUMAN RIGHTS.—Of the funds appropriated by this Act under the heading “Foreign Military Financing Program” and made available for assistance for Colombia, 20 percent may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that—

(A) the Special Jurisdiction for Peace and other judicial authorities are taking effective steps to hold accountable perpetrators of gross violations of human rights in a manner consistent with international law, including for command responsibility, and sentence them to deprivation of liberty;

(B) the Government of Colombia is taking effective steps to reduce attacks against human rights defenders and other civil society activists, trade unionists, and journalists, and judicial authorities are prosecuting those responsible for such attacks; and

(C) senior military officers responsible for ordering, committing, and covering up cases of false positives are being held accountable, including removal from active duty if found guilty through criminal or disciplinary proceedings.

(5) EXCEPTIONS.—The limitations of paragraphs (3) and (4) shall not apply to funds made available for aviation instruction and maintenance, and maritime and riverine security programs.

(c) HAITI.—

(1) CERTIFICATION.—Funds appropriated by this Act under the headings “Development Assistance” and “Economic Support Fund” that are made available for assistance for Haiti may not be made available for assistance for the central Government of Haiti unless the Secretary of State certifies and reports to the Committees on Appropriations that such government is taking effective steps, which are steps taken since the certification and report submitted during the prior year, if applicable, to—

(A) strengthen the rule of law in Haiti, including by—

(i) selecting judges in a transparent manner based on merit;

(ii) reducing pre-trial detention;

(iii) respecting the independence of the judiciary;

and

(iv) improving governance by implementing reforms to increase transparency and accountability, including through the penal and criminal codes;

(B) combat corruption, including by implementing the anti-corruption law enacted in 2014 and prosecuting corrupt officials;

(C) increase government revenues, including by implementing tax reforms, and increasing expenditures on public services; and

(D) resolve commercial disputes between United States entities and the Government of Haiti.

(2) HAITIAN COAST GUARD.—The Government of Haiti shall be eligible to purchase defense articles and services under the Arms Export Control Act (22 U.S.C. 2751 et seq.) for the Coast Guard.

(d) VENEZUELA.—Of the funds appropriated by this Act under the heading “Economic Support Fund”, not less than \$17,500,000 shall be made available for programs to promote democracy and the rule of law in Venezuela.

## FOREIGN RELATIONS AUTHORIZATION ACT, FISCAL YEARS 1994 AND 1995

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### TITLE IV—INTERNATIONAL ORGANIZATIONS

#### PART A—UNITED NATIONS REFORM AND PEACEKEEPING OPERATIONS

\* \* \* \* \*

#### SEC. 404. ASSESSED CONTRIBUTIONS FOR UNITED NATIONS PEACE- KEEPING OPERATIONS.

(a) REASSESSMENT OF CONTRIBUTION PERCENTAGES.—The Permanent Representative of the United States to the United Nations should make every effort to ensure that the United Nations completes an overall review and reassessment of each nation’s assessed contributions for United Nations peacekeeping operations. As part of the overall review and assessment, the Permanent Representative should make every effort to advance the concept that, when appropriate, host governments and other governments in the region where a United Nations peacekeeping operation is carried out should bear a greater burden of its financial cost.

(b) LIMITATION ON UNITED STATES CONTRIBUTIONS.—

(1) FISCAL YEARS 1994 AND 1995.—Funds authorized to be appropriated for “Contributions for International Peacekeeping Activities” for fiscal years 1994 and 1995 shall not be available for the payment of the United States assessed contribution for a United Nations peacekeeping operation in an amount which is greater than 30.4 percent of the total of all assessed contributions for that operation, notwithstanding the last sentence of the paragraph headed “Contributions to International Organizations” in Public Law 92–544, as amended by section 203 of the Foreign Relations Authorization Act, Fiscal Year 1976 (22 U.S.C. 287e note).

(2) SUBSEQUENT FISCAL YEARS.—(A) IN GENERAL.—Except as provided in subparagraph (B), funds authorized to be appropriated for “Contributions for International Peacekeeping Activities” for any fiscal year after fiscal year 1995 shall not be available for the payment of the United States assessed contribution for a United Nations peacekeeping operation in an amount which is greater than 25 percent of the total of all assessed contributions for that operation.

(B) REDUCTION IN UNITED STATES SHARE OF ASSESSED CONTRIBUTIONS.—Notwithstanding the percentage limitation contained in subparagraph (A), the United States

share of assessed contributions for each United Nations peacekeeping operation during the following periods is authorized to be as follows:

- (i) For assessments made during calendar year 2001, 28.15 percent.
- (ii) For assessments made during calendar year 2002, 27.90 percent.
- (iii) For assessments made during calendar year 2003, 27.40 percent.
- (iv) For assessments made during calendar year 2004, 27.40 percent.
- (v) For assessments made during each of the calendar years 2005, 2006, 2007, 2008, and 2009, 27.1 percent.
- (vi) For assessments made during calendar year 2010, 27.3 percent.
- (vii) *For assessments made during calendar year 2016, 28.5738 percent.*
- (viii) *For assessments made during calendar year 2017, 28.4691 percent.*
- (ix) *For assessments made during calendar year 2018, 28.4344 percent.*

(3) CONFORMING AMENDMENT.—The last sentence of the paragraph headed “Contributions to International Organizations” in Public Law 92–544, as amended by section 203 of the Foreign Relations Authorization Act, Fiscal Year 1976 (22 U.S.C. 287e note), is amended by striking “conducted by or under the auspices of the United Nations or” and inserting “(other than United Nations peacekeeping operations) conducted”.

\* \* \* \* \*

#### CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2020 that require annual authorization or additional legislation, which to date has not been enacted. The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law. The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation. The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds. In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains general provisions and other language that have been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2020 bill, which may be construed as changing existing law, are as follows:

*Title I*

Under Diplomatic Programs, language carried in the prior year providing transfer authority to other accounts within Administration of Foreign Affairs; limitations on certain programs, offices, and activities; designating the availability and use of certain fees and transfers from other agencies; and conditioning the obligation of certain funds made available for security training.

Under Office of Inspector General, language carried in the prior year notwithstanding section 209(a)(1) of the Foreign Service Act of 1980 as it relates to post inspections.

Under Educational and Cultural Exchange Programs, language carried in the prior year designating amounts for certain activities, and authorizing the use of certain fees.

Under Embassy Security, Construction, and Maintenance, language similar to the prior year placing limitations on the uses of funds, and restricting representation expenses.

Under Emergencies in the Diplomatic and Consular Service, language similar to the prior year permitting the transfer of not to exceed \$1,000,000 to Repatriation Loans Program Account.

Under Repatriation Loans Program Account, language similar to the prior year directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974 and capping total loan principle.

Under Contributions to International Organizations, language similar to the prior year requiring submission to the Committees on Appropriations of the United Nations biennial budget, limiting the use of funds, and establishing a number of notification and reporting requirements.

Under Contributions for International Peacekeeping Activities, language similar to the prior year limiting the use of funds and establishing a number of notification and reporting requirements.

Under International Boundary and Water Commission, United States and Mexico and American Sections, International Commissions, language carried in the prior year providing a limitation on the amount available for representation expenses.

Under International Fisheries Commissions, language carried in the prior year providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under International Broadcasting Operations, language carried in the prior year setting limitations on funds available for certain expenses and receipts, requiring the United States Agency for Global Media (formerly the Broadcasting Board of Governors (BBG)) to make funds available to expand unrestricted access to information on the Internet, requiring a review of certain programs, restricting representation expenses, and requiring notifications.

Under Eisenhower Exchange Fellowship Program, language carried in the prior year limiting the use of funds relating to compensation.

Under National Endowment for Democracy, language similar to prior years designating funds for certain purposes.

Under Commission for the Preservation of America's Heritage Abroad, language carried in the prior year allowing the Commission to procure certain services notwithstanding paragraph (3) of section 312304(b) of Public Law 113–287 during fiscal year 2020 and requiring notification.

Under United States Commission on International Religious Freedom, language carried in the prior year placing a limitation on representation expenses.

Under Commission on Security and Cooperation in Europe, Salaries and Expenses, language carried in the prior year limiting representation expenses.

Under Congressional-Executive Commission on the People's Republic of China and United States-China Economic and Security Review Commission, language carried in the prior year placing a limitation on representation expenses.

Under United States-China Economic and Security Review Commission, language carried in the prior year incorporating by reference several provisos relating to personnel and financial management authorities that were carried in the Department of State, Foreign Operations, and Related Appropriations Act, 2010.

## *Title II*

Under Operating Expenses, language carried in the prior year limiting financing of construction or entering into leases, allowing transfers of funds, and restricting representation and entertainment expenses.

Under Capital Investment Fund, language carried in the prior year requiring notifications.

## *Title III*

Under Global Health Programs, language similar to the prior year placing restrictions and requirements related to family planning and abortion, requiring direct apportionment to agencies, designating the use of funds, requiring notifications, and setting a cap on administrative expenses.

Under Development Assistance new language is included requiring the direct apportionment of funding to USAID within 30 days of enactment of this Act.

Under International Disaster Assistance, new language is included requiring the direct apportionment of funding to USAID within 30 days of enactment of this Act.

Under Transition Initiatives, language similar to the prior year designating the use of funds, requiring a report prior to the initiation of a country program, requiring prior consultations, and allowing the use of additional funds in the Act for the same purposes as funds under this heading following consultation.

Under Assistance for Europe, Eurasia and Central Asia, language modified from the prior year providing notwithstanding authority and related notification requirements, designating coordination responsibilities, certain payments, and designating certain funds for purposes of administrative authorities.

Under Migration and Refugee Assistance, language similar to the prior year designating amounts for small-scale emergency humanitarian requirements, and for refugees resettling in Israel.

Under Peace Corps, language similar to the prior year limiting representation expenses, requiring consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under Millennium Challenge Corporation, language similar to the prior year placing a cap on administrative expenses, establishing certain funding conditions and notification requirements, limiting and restricting entertainment and representation allowances.

Under Inter-American Foundation, language carried in the prior year limiting representation expenses.

Under United States African Development Foundation, language similar to the prior year allowing for the investment of project funding by grantees, limiting the use of interest earned, allowing certain building leases, and requiring a report.

Under International Affairs Technical Assistance, language similar to the prior year providing funds notwithstanding the location of the performance of a personal service contract.

#### *Title IV*

Under Economic Support Fund new language is included requiring the notification of funds designated for the Diplomatic Progress Fund.

Under International Narcotics Control and Law Enforcement, language carried in the prior year giving the Department of State the authority to provide excess property to a foreign country, subject to notification, waiving a section of the Foreign Assistance Act, subject to notification, and requiring notification for certain transfers.

Under Nonproliferation, Anti-terrorism, Demining, and Related Programs, language carried in the prior year designating the use of funds, providing authorities for funds, and establishing certain funding conditions and notification requirements.

Under Peacekeeping Operations, language carried in the prior year designating the use of funds, providing certain authorities, establishing prohibitions for the use of funds, and requiring notifications.

Under International Military Education and Training, language carried in the prior year allowing certain civilian personnel to receive training and limiting entertainment allowances.

Under Foreign Military Financing Program, language similar to the prior year designating the use of funds, requiring consultations and notifications, establishing requirements for the disbursement and transfer of certain funds, establishing limitations and conditions on funds, and limiting representation and entertainment expenses.

#### *Title V*

Under Global Environment Facility, language carried in the prior year regarding a reporting requirement and notifications from the Secretary of the Treasury.

Under Contribution to the International Bank for Reconstruction and Development, new language for the United States share of the paid-in portion of the increases in capital stock.

Under Contributions to the International Fund for Agricultural Development, language carried from the prior year to require reports from the Secretary of the Treasury.

#### *Title VI*

Under Export-Import Bank of the United States, Program Account, language carried in the prior year allowing for certain expenditures and setting limitations on funds.

Under Export-Import Bank of the United States, Administrative Expenses, language carried in the prior year limiting representation expenses, allowing for the collection of certain fees, and requiring notifications.

Under Export-Import Bank of the United States, Receipts Collected, language carried in the prior year requiring sufficient fees to cover costs.

Under United States International Development Finance Corporation, new language making funds available for the Office of Inspector General.

Under United States International Development Finance Corporation, Corporate Capital Account, new language making funds available to carry out the activities described in the BUILD Act of 2018, and limitation of administrative expenses and representation expenses.

Under United States International Development Finance Corporation, Program Account, new language making funds available to carry out the activities described in the BUILD Act of 2018 with the limitations described in such Act.

Under Trade and Development Agency, language similar to the prior year restricting representation and entertainment allowances and designating the use of funds.

#### *Title VII*

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language modified from the prior year with respect to the construction and use of diplomatic facilities, including continued directives regarding consultation and notification requirements for new diplomatic facilities, the allocation of agency shares under the Capital Security Cost Sharing program, and certain authorities concerning the United States Marine Corps under the Marine Security Guard program.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language modified from the prior year regarding certain Department of State and USAID management authorities, conditions, directives and reporting and certification require-



ments. This section merges language previously carried in section 7057, USAID Management.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role, requires a determination, and provides a waiver under certain conditions.

Sec. 7009 includes language modified from the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers and reporting requirements.

Sec. 7010 includes language carried in the prior year prohibiting first-class travel and setting certain limitations on computer networks and the promotion of tobacco.

Sec. 7011 includes language modified from the prior year regarding the availability of funds appropriated by this Act and language placing a limitation on such authority until the Secretary of State submits a report.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Sec. 7013 includes language carried in the prior year withholding assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations, and includes a reporting requirement.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements regarding funds made available in the Act.

Sec. 7016 includes language modified from the prior year concerning public posting of reports and documents and records management.

Sec. 7017 includes language carried in the prior year prohibiting the use of funds for programs in contravention of this Act.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language modified from the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year regarding the use of representation expenses.

Sec. 7021 includes language similar to the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language carried in the prior year regarding authorization requirements.

Sec. 7023 includes language carried in the prior year defining the terms "program", "project", and "activity".

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes language modified from the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year relating to international financial institutions.

Sec. 7030 includes language modified from the prior year regarding multi-year pledges.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance website.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Sec. 7033 includes language modified from the prior year on assistance regarding international religious freedom.

Sec. 7034 includes language modified from the prior year defining terms used in the Act and granting, extending, or otherwise modifying certain special authorities relating to funds made available in, and operations supported by, the Act.

Sec. 7035 includes language similar to the prior year related to assistance, authorities, limitations, and notifications regarding law enforcement and other security matters.

Sec. 7036 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7037 includes language carried in the prior year regarding authority for the President to draw down certain funds to support UN war crimes tribunals or commissions.

Sec. 7038 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state. This section includes a certification requirement that such a state should enact a constitution assuring the rule of law, an independent judiciary, and respect for human rights for its citizens in order to merit assistance.

Sec. 7039 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and the prohibitions on funds to the Palestine Liberation Organization (PLO) and Hamas, and includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7040 includes language modified from the prior year including provisions placing conditions on assistance for the West Bank and Gaza.

Sec. 7041 includes language modified from the prior year regarding directives and conditions concerning assistance for countries in the Middle East and North Africa.

Sec. 7042 includes language modified from the prior year regarding directives and conditions concerning assistance for countries in Africa.

Sec. 7043 includes language modified from the prior year regarding directives and conditions concerning assistance for countries in East Asia and the Pacific.

Sec. 7044 includes language modified from the prior year regarding directives and conditions concerning assistance for countries in South and Central Asia.

Sec. 7045 includes language modified from the prior year regarding directives and conditions concerning assistance for countries in the Western Hemisphere.

Sec. 7046 includes language similar to the prior year regarding directives and conditions concerning assistance for countries in Europe and Eurasia.

Sec. 7047 includes language modified from the prior year regarding stabilization and development in regions impacted by extremism and conflict.

Sec. 7048 includes language modified from the prior year relating to conditions on funds for the UN and other international organizations.

Sec. 7049 includes language carried in the prior year regarding timely access by Inspectors General to records, documents, or other materials available to a department or agency of the United States.

Sec. 7050 includes language modified from the prior year concerning funding levels and conditions for global Internet freedom programs.

Sec. 7051 includes language carried in the prior year prohibiting funds for the use of torture.

Sec. 7052 includes language carried in the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language similar to the prior year regarding the International Monetary Fund.

Sec. 7055 includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7056 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7057 includes language modified from the prior year regarding assistance provided to UNFPA and to address women's health.

Sec. 7058 includes language modified from the prior year regarding global health activities, providing certain funding and authorities to prepare for, and respond to, emerging health threats.

Sec. 7059 includes language modified from the prior year regarding programs that support gender equality.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, environment, food security and agriculture development, microenterprise, reconciliation programs, trafficking in persons, and water and sanitation.

Sec. 7061 includes language modified from the prior year requiring operating and spend plans for funds provided in this Act.

Sec. 7062 includes language modified from the prior year concerning consultation, notification, and reporting requirements involving any agency reorganization.

Sec. 7063 includes language carried in the prior year providing certain conditions on amounts designated as Overseas Contingency Operations/Global War on Terrorism.

Sec. 7064 includes new language regarding restrictions on foreign non-governmental organizations.

#### APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003 .....	\$5,290,390,000 .....	\$5,874,914,000 .....	\$12,475,837,000
Department of State/International Organizations.	2003 .....	\$1,529,702,000 .....	\$1,672,000,000 .....	\$3,648,699,000
Department of State/ International Commissions.	2003 .....	\$71,385,000 .....	\$57,730,000 .....	\$141,360,000
U.S. Agency for Global Media (formerly Broadcasting Board of Governors).	2003 .....	\$644,486,000 .....	\$599,560,000 .....	\$807,896,000
Department of State/Related Programs.	2003 .....	\$72,000,000 .....	\$69,986,000 .....	\$254,973,000
United States Institute of Peace.	2014 .....	Such sums as may be necessary.	\$37,000,000 .....	\$38,634,000
USAID/Operating Expenses .....	1987 .....	\$387,000,000 .....	\$340,600,000 .....	\$1,404,756,000
USAID/Capital Investment Fund .....	None .....	NA .....	NA .....	\$210,300,000
USAID/Inspector General .....	1987 .....	\$21,750,000 .....	\$21,000,000 .....	\$75,500,000
Global Health Programs (see note below).	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population (\$290,000,000); Health and Disease Prevention (\$180,000,000); Child Survival Fund (\$75,000,000).	Population (\$234,625,000); Health and Disease Prevention (\$166,762,000); Child Survival Fund (75,000,000).	\$3,366,500,000 (includes up to \$750,000,000 for Population)
Global Health Programs: HIV/AIDS.	2013 .....	\$48,000,000,000 over 5 years.	\$5,720,499,000 .....	\$5,930,000,000
Development Assistance (see note below).	Agriculture; (1987) Education (1987); Energy and selected development activities (1987).	Agriculture (\$760,000,000); Education (\$180,000,000); Energy and selected development activities (\$207,000,000).	Agriculture (\$693,613,000); Education (\$155,000,000); Energy and selected development activities (\$149,990,000).	\$4,164,867,000 (program levels to difficult to determine due to changing definitions of programs since last authorized)
International Disaster Assistance.	2018 .....	\$2,794,184,000 .....	\$2,696,534,000 .....	\$4,435,312,000
Transition Initiatives .....	None .....	NA .....	NA .....	\$92,043,000
Democracy Fund .....	None .....	NA .....	NA .....	\$273,700,000
Assistance for Europe, Eurasia and Central Asia.	1993 .....	\$410,000,000 .....	N/A .....	770,334,000
Migration and Refugee Assistance.	2003 .....	\$820,000,000 .....	\$781,884,000 .....	\$3,532,000,000
Peace Corps .....	2003 .....	\$365,000,000 .....	\$295,069,000 .....	\$425,000,000
Millennium Challenge Corporation.	2005 .....	Such sums as may be necessary.	\$1,488,000,000 .....	\$905,000,000

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Inter-American Foundation .....	1993 .....	\$31,000,000 .....	\$30,960,000 .....	\$32,500,000
United States African Development Foundation .....	1987 .....	\$3,872,000 .....	\$6,500,000 .....	\$30,000,000
Department of the Treasury, International Affairs Technical Assistance.	1999 .....	\$5,000,000 .....	\$1,500,000 .....	\$30,000,000
Economic Support Fund .....	1987 .....	\$3,800,000,000 .....	\$3,555,000,000 .....	\$2,178,763,000
International Narcotics Control and Law Enforcement.	1994 .....	\$171,500,000 .....	\$100,000,000 .....	\$1,410,665,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003 .....	\$226,200,000 .....	NA .....	\$886,850,000
Peacekeeping Operations .....	1999 .....	\$83,000,000 .....	\$76,500,000 .....	\$516,348,000
International Military Education and Training.	2003 .....	\$85,000,000 .....	\$79,480,000 .....	\$110,875,000
Foreign Military Financing .....	2003 .....	\$4,107,000,000 .....	\$6,104,632,000 .....	\$6,109,121,000

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

### COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget Act required the report accompanying a bill providing new budget authority to contain a statement comparing the levels in the bill to the suballocations submitted under section 302(b) of the Act for the most recently agreed to concurrent resolution on the budget for the applicable fiscal year.

[In millions of dollars]

	302(b) Allocation		This Bill	
	Budget Authority	Outlays	Budget Authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees: Subcommittee on State, Foreign Operations, and Related Programs				
Discretionary .....	48,381	48,750	<sup>1</sup> 56,381	50,761
Mandatory .....	159	159	<sup>1</sup> 159	159

<sup>1</sup> Includes outlays from prior-year budget authority.

Note.—Consistent with the funding recommended in the bill for overseas contingency operations/global war on terrorism, in accordance with section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985, and after the bill is reported to the House, the Chairman of the Committee on the Budget will provide a revised section 302(a) allocation reflecting an additional \$8,000,000,000 in discretionary budget authority and \$2,174,000,000 in associated outlays. That new allocation will eliminate the technical difference prior to floor consideration.

### FIVE-YEAR OUTLAY PROJECTIONS

In compliance with section 308(a)(1)(B) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended, the following table contains five-year projections associated with the budget authority provided in the accompanying bill.

[In millions of dollars]

	Outlays
Projection of outlays associated with the recommendation:	
2020 .....	<sup>1</sup> 17,220
2021 .....	14,976
2022 .....	10,133

[In millions of dollars]

	Outlays
2023 .....	5,512
2024 and future years .....	7,144

<sup>1</sup> Excludes outlays from prior-year budget authority.

## FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974, as amended, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

[In millions of dollars]

	Budget Authority	Outlays
Financial assistance to State and local governments for 2020 .....	<sup>1</sup> 0	0

<sup>1</sup> Excludes outlays from prior-year budget authority.

## PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

## COMMITTEE HEARINGS

For the purposes of section 103(i) of H. Res. 6 of the 116th Congress—

The following hearings were used to develop or consider the State, Foreign Operations and Related Agencies Appropriations Act, 2020:

The Subcommittee on State, Foreign Operations and Related Agencies held an oversight hearing on February 27, 2019, entitled “Oversight of U.S. Agency for International Development (USAID) Programs and Policies.” The Subcommittee received testimony from:

The Honorable Mark Green, Administrator, U.S. Agency for International Development

The Subcommittee on State, Foreign Operations and Related Agencies held a budget hearing on March 6, 2019 entitled “Member Day Hearing.” The Subcommittee received testimony from:

The Honorable Ed Case, Member of Congress  
The Honorable David N. Cicilline, Member of Congress  
The Honorable Eliot Engel, Member of Congress  
The Honorable Adriano Espaillat, Member of Congress  
The Honorable Brian Fitzpatrick, Member of Congress  
The Honorable Bill Foster, Member of Congress  
The Honorable Jim McGovern, Member of Congress  
The Honorable Frank Pallone, Member of Congress  
The Honorable Adam B. Schiff, Member of Congress  
The Honorable Jackie Speier, Member of Congress

The Honorable Ann Wagner, Member of Congress  
 The Honorable Ted Yoho, Member of Congress  
 The Subcommittee on State, Foreign Operations and Related  
 Agencies held a budget hearing on March 12, 2019, entitled "Public  
 Witness Hearing." The Subcommittee received testimony from:  
 Alice Albright, CEO, Global Partnership for Education  
 Ronnate Asirwatham, Senior Policy Advisor, Global Cam-  
 paign for Education—U.S. Chapter (GCE-US)  
 Anthony Banbury, President and CEO, International Foun-  
 dation for Electoral Systems (IFES)  
 Jeremy Ben-Ami, President, J Street  
 Vince Blaser, Director, Frontline Health Workers Coalition,  
 IntraHealth International  
 Jeanne Bourgault, President and CEO, Internews  
 Dr. Joanne Carter, Executive Director, RESULTS and RE-  
 SULTS Educational Fund  
 Chris Collins, President, Friends of the Global Fight Against  
 AIDS, Tuberculosis, and Malaria  
 Candace Debnam, Co-Chair of the Basic Education Coali-  
 tion's Board of Directors and Executive Director of School to  
 School International, Basic Education Coalition  
 Mel Duncan, Director of Advocacy and Outreach, Nonviolent  
 Peaceforce U.S.  
 Francoise Girard, President, International Women's Health  
 Coalition  
 Heather Ignatius, Director of U.S. and Global Advocacy,  
 PATH  
 Raffi Karakashian, Government Affairs Director, Armenian  
 National Committee of America  
 Michael Klosson, Vice President for Policy and Human-  
 itarian Response, Save the Children  
 Howard Kohr, CEO, AIPAC  
 Metodija Koloski, President, United Macedonian Diaspora  
 Van Krikorian, Co-Chair of the Board of Trustees, Armenian  
 Assembly of America  
 Nick Larigakis, President and COO, American Hellenic Insti-  
 tute  
 Sevinj Mammadova, Board Member, U.S. Azeris Network  
 (USAN)  
 Mary McQueen, President, National Center for State Courts  
 William "Bill" O'Keefe, Executive Vice President for Mission,  
 Mobilization, and Advocacy, Catholic Relief Services  
 Loyce Pace, President and Executive Director, Global Health  
 Council  
 Dr. David Patton, Acting President, American Councils for  
 International Education  
 Emily Rice, Key Club International President, Kiwanis  
 International  
 Joan Rosenhauer, Executive Director, Jesuit Refugee Serv-  
 ice/USA  
 Gayle Smith, CEO, ONE Campaign  
 Anastasia Staten, Chair of the Board, The HALO Trust  
 (USA)  
 Ambassador Kathleen Stephens, The Asia Foundation  
 Caryl Stern, President and CEO, UNICEF USA

Michele Sumilas, Managing Director, Bread for the World  
 Thomas Susman, Strategic Advisor, Governmental Affairs,  
 American Bar Association

Kate Wall, Senior Legislative Manager, International Fund  
 for Animal Welfare (IFAW)

JoDee Winterhof, Senior Vice President for Policy and Political  
 Affairs, Human Rights Campaign

Peter Yeo, President, Better World Campaign

The Subcommittee on State, Foreign Operations and Related  
 Agencies held a budget hearing on March 27, 2019 entitled, “Department of State Budget Request for FY 2020.” The Subcommittee received testimony from:

The Honorable Mike Pompeo, Secretary, Department of State

#### COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2019 enacted amounts and budget estimates presented for fiscal year 2020:



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY					
Department of State					
Administration of Foreign Affairs					
Diplomatic programs.....	4,478,175	4,640,403	5,149,867	+671,692	+509,464
Worldwide security protection.....	1,469,777	3,779,824	1,469,777	---	-2,310,047
(Worldwide security protection) (OCO/GWOT).....	---	---	2,626,122	+2,626,122	+2,626,122
Total, Diplomatic programs.....	5,947,952	8,420,227	9,245,766	+3,297,814	+825,539
Capital investment fund.....	92,770	140,000	140,000	+47,230	---
Office of Inspector General.....	90,829	141,729	90,829	---	-50,900
(Office of Inspector General) (OCO/GWOT).....	---	---	54,900	+54,900	+54,900
Educational and cultural exchange programs.....	700,946	309,626	730,000	+29,054	+420,374
Representation expenses.....	8,030	7,212	7,212	-818	---
Protection of foreign missions and officials.....	30,890	25,890	30,890	---	+5,000
Embassy security, construction, and maintenance.....	777,200	715,970	769,800	-7,400	+53,830
Worldwide security upgrades.....	1,198,249	916,660	781,562	-416,687	-135,098
(Worldwide security upgrades) (OCO/GWOT).....	---	---	424,087	+424,087	+424,087
Total, Embassy security.....	1,975,449	1,632,630	1,975,449	---	+342,819
Emergencies in the diplomatic and consular service....	7,885	7,885	7,885	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
Repatriation Loans Program Account:					
Direct loans subsidy.....	1,300	1,300	1,300	---	---
Payment to the American Institute in Taiwan.....	31,963	26,312	31,963	---	+5,651
International Chancery Center, Washington, District of Columbia.....	743	743	743	---	---
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	9,047,657	10,872,454	12,475,837	+3,428,180	+1,603,383
<hr/>					
International Organizations					
Contributions to international organizations, current year assessment.....	1,264,030	1,013,693	1,424,045	+160,015	+410,352
(CIO) (OCO/GWOT).....	---	---	96,240	+96,240	+96,240
Contributions for international peacekeeping activities, current year assessment.....	562,344	1,136,000	1,139,758	+577,414	+3,758
(CIPA) (OCO/GWOT).....	---	---	988,656	+988,656	+988,656
Total, International Organizations.....	1,826,374	2,149,693	3,648,699	+1,822,325	+1,499,006
<hr/>					
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	48,134	48,170	48,170	+36	---
Construction.....	29,400	26,042	29,400	---	+3,358
Total, Boundary and Water Commission.....	77,534	74,212	77,570	+36	+3,358

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
American sections, international commissions.....	13,258	9,750	12,732	-526	+2,982
International fisheries commissions.....	50,651	34,448	51,058	+407	+16,610
Total, International commissions.....	141,443	118,410	141,360	-83	+22,950
Related Agency					
United States Agency for Global Media					
International broadcasting operations.....	798,196	623,525	798,196	---	+174,671
(By transfer).....	(2,500)	---	---	(-2,500)	---
Reappropriation of surge capacity funds.....	---	2,000	---	---	-2,000
Broadcasting capital improvements.....	9,700	4,551	9,700	---	+5,149
Total, United States Agency for Global Media....	807,896	630,076	807,896	---	+177,820
Related Programs					
The Asia Foundation.....	17,000	---	19,000	+2,000	+19,000
United States Institute of Peace, Operating expenses..	38,634	19,000	38,634	---	+19,634
Center for Middle Eastern-Western dialogue.....	185	245	245	+60	---
Eisenhower Exchange Fellowship program.....	190	270	270	+80	---
Israeli Arab scholarship program.....	68	124	124	+56	---
East-West Center.....	16,700	---	16,700	---	+16,700
National Endowment for Democracy.....	180,000	67,275	180,000	---	+112,725
Total, Related programs.....	252,777	86,914	254,973	+2,196	+168,059

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Other Commissions					
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses.....	675	642	642	-33	---
Commission on International Religious Freedom					
Salaries and expenses.....	4,500	4,500	4,500	---	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,579	2,579	2,579	---	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	2,000	2,000	2,000	---	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Western Hemisphere Drug Policy Commission.....	1,500	---	500	-1,000	+500
	=====	=====	=====	=====	=====
Total, title I, Department of State and Related Agency.....	12,090,901	13,870,768	17,342,486	+5,251,585	+3,471,718
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE II - UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
Operating expenses, USAID.....	1,214,808	1,275,200	1,404,756	+189,948	+129,556
Capital Investment Fund.....	225,000	198,300	210,300	-14,700	+12,000
Office of Inspector General, USAID.....	76,600	71,500	75,500	-1,100	+4,000
	=====	=====	=====	=====	=====
Total, title II, Administration of Foreign Assistance.....	1,516,408	1,545,000	1,690,556	+174,148	+145,556
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE III - BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health Programs:					
U.S. Agency for International Development.....	3,117,450	2,035,108	3,366,500	+249,050	+1,331,392
Department of State.....	5,720,000	4,308,367	5,930,000	+210,000	+1,621,633
(Global fund contribution).....	(1,350,000)	(958,367)	(1,560,000)	(+210,000)	(+601,633)
Total, Global Health Programs.....	8,837,450	6,343,475	9,296,500	+459,050	+2,953,025
Development assistance.....	3,000,000	---	4,164,867	+1,164,867	+4,164,867
Transfer out.....	(-55,000)	---	(-50,000)	(+5,000)	(-50,000)
Total, Development Assistance.....	3,000,000	---	4,164,867	+1,164,867	+4,164,867
International disaster assistance.....	3,801,034	---	2,701,332	-1,099,702	+2,701,332
(International disaster assistance) (OCO/GWOT)....	---	---	1,733,980	+1,733,980	+1,733,980
International Humanitarian Assistance.....	---	5,968,000	---	---	-5,968,000
Transition initiatives.....	30,000	112,043	92,043	+62,043	-20,000
Complex Crises fund.....	30,000	---	30,000	---	+30,000
Development Credit Authority:					
(By transfer).....	(55,000)	---	---	(-55,000)	---
Administrative expenses.....	10,000	---	---	-10,000	---
Economic Support Fund.....	2,545,525	---	---	-2,545,525	---
(Transfer out).....	(-23,000)	---	---	(+23,000)	---
(Transfer out).....	(-2,000)	---	---	(+2,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
Economic Support and Development Fund.....	---	5,234,200	---	---	-5,234,200
(Transfer out).....	---	(-50,000)	---	---	(+50,000)
Democracy Fund:					
Human Rights and Democracy Fund, Department of State.....	157,700	---	172,700	+15,000	+172,700
Bureau of Democracy, Conflict, and Humanitarian Assistance, USAID.....	69,500	---	101,000	+31,500	+101,000
Total, Democracy Fund.....	227,200	---	273,700	+46,500	+273,700
Assistance for Europe, Eurasia and Central Asia.....	760,334	---	770,334	+10,000	+770,334
Department of State					
Migration and refugee assistance.....	2,027,876	365,062	2,131,876	+104,000	+1,766,814
(By transfer).....	---	---	---	---	---
(Migration and refugee assistance) (OCO/GWOT).....	---	---	1,400,124	+1,400,124	+1,400,124
United States Emergency Refugee and Migration Assistance Fund.....	1,000	---	1,000	---	+1,000
Total, Department of State.....	2,028,876	365,062	3,533,000	+1,504,124	+3,167,938

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
Independent Agencies					
Peace Corps.....	410,500	396,200	425,000	+14,500	+28,800
Millennium Challenge Corporation.....	905,000	800,000	905,000	---	+105,000
Inter-American Foundation.....	22,500	3,482	32,500	+10,000	+29,018
United States African Development Foundation.....	30,000	4,623	30,000	---	+25,377
Total, Independent Agencies.....	1,368,000	1,204,305	1,392,500	+24,500	+188,195
Department of the Treasury					
International Affairs Technical Assistance.....	30,000	30,000	30,000	---	---
	=====	=====	=====	=====	=====
Total, title III, Bilateral economic assistance.	22,668,419	19,257,085	24,018,256	+1,349,837	+4,761,171
(By transfer).....	(55,000)	---	---	(-55,000)	---
(Transfer out).....	(-80,000)	(-50,000)	(-50,000)	(+30,000)	---
	=====	=====	=====	=====	=====



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE IV - INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
Economic Support Fund.....	---	---	2,153,763	+2,153,763	+2,153,763
International narcotics control and law enforcement...	1,497,469	945,350	1,410,665	-86,804	+465,315
Nonproliferation, anti-terrorism, demining and related programs.....	864,550	707,150	886,850	+22,300	+179,700
Peacekeeping operations.....	163,457	291,435	191,135	+27,678	-100,300
(Peacekeeping operations) (OCO/GWOT).....	---	---	325,213	+325,213	+325,213
Funds Appropriated to the President					
International Military Education and Training.....	110,778	100,000	110,875	+97	+10,875
Foreign Military Financing Program:					
Grants:					
Israel.....	3,300,000	3,300,000	3,300,000	---	---
Egypt.....	1,300,000	1,300,000	1,300,000	---	---
Other.....	1,362,241	770,900	1,158,443	-203,798	+387,543
Limitation on Administrative Expenses.....	(75,000)	(70,000)	(70,000)	(-5,000)	---
(Foreign Military Financing Program) (OCO/GWOT)...	---	---	350,678	+350,678	+350,678
Total, Foreign Military Financing Program.	5,962,241	5,370,900	6,109,121	+146,880	+738,221
=====	=====	=====	=====	=====	=====
Total, title IV, Security assistance.....	8,598,495	7,414,835	11,187,622	+2,589,127	+3,772,787
=====	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE V - MULTILATERAL ASSISTANCE					
Multilateral Assistance					
Funds Appropriated to the President					
International Organizations and Programs.....	339,000	---	646,500	+307,500	+646,500
ESF Resident Coordinator Transfer.....	(23,000)	---	---	(-23,000)	---
ESF Montreal Protocol.....	(2,000)	---	---	(-2,000)	---
International Financial Institutions					
World Bank Group					
Global Environment Facility.....	139,575	---	139,575	---	+139,575
International Development Association.....	1,097,010	1,097,010	1,097,010	---	---
Total, World Bank Group.....	1,236,585	1,303,510	1,443,085	+206,500	+139,575
Asian Development Bank Group					
Asian Development Fund.....	47,395	47,395	47,395	---	---
Total, Asian Development Fund.....	47,395	47,395	47,395	---	---
African Development Bank Group					
African Development Bank Paid in capital.....	32,417	---	---	-32,417	---
(Limitation on callable capital).....	(507,861)	---	---	(-507,861)	---
African Development Fund.....	171,300	171,300	171,300	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
Total, African Development Bank.....	203,717	171,300	171,300	-32,417	---
International Fund for Agricultural Development.....	30,000	---	30,000	---	+30,000
Total, International Financial Institutions.....	1,517,697	1,522,205	1,691,780	+174,083	+169,575
<hr/>					
Total, title V, Multilateral assistance.....	1,856,697	1,522,205	2,338,280	+481,583	+816,075
(Limitation on callable capital).....	(507,861)	(1,421,270)	---	(-507,861)	(-1,421,270)
<hr/>					
TITLE VI - EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Administrative expenses.....	110,000	95,500	110,000	---	+14,500
Inspector General.....	5,700	5,000	5,700	---	+700
Offsetting collections.....	-215,000	-50,000	-50,000	+165,000	---
Rescission - Tied-Aid.....	---	-106,000	---	---	+106,000
Total, Export-Import Bank of the United States..	-99,300	-55,500	65,700	+165,000	+121,200

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
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(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses.....	79,200	---	---	-79,200	---
Insurance fees and other offsetting collections...	-415,000	---	---	+415,000	---
Subtotal.....	-335,800	---	---	+335,800	---
Program account.....	20,000	---	---	-20,000	---
Total, Overseas Private Investment Corporation....	-315,800	---	---	+315,800	---
<hr/>					
US International Development Finance Institution					
Corporate Capital Account: Administrative Expenses....	---	90,000	101,000	+101,000	+11,000
Program Account.....	---	50,000	30,000	+30,000	-20,000
(By transfer from DA).....	---	(50,000)	(50,000)	(+50,000)	---
Project transaction and associated costs.....	---	8,000	8,000	+8,000	---
Equity Fund.....	---	150,000	50,000	+50,000	-100,000
Inspector General.....	---	2,000	2,000	+2,000	---
Offsetting collections.....	---	-369,000	-369,000	-369,000	---
Total, US Development Finance Institution.....	---	-69,000	-178,000	-178,000	-109,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
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Funds Appropriated to the President					
Trade and Development Agency.....	79,500	12,105	75,000	-4,500	+62,895
	=====	=====	=====	=====	=====
Total, title VI, Export and investment assistance	-335,600	-112,395	-37,300	+298,300	+75,095
	=====	=====	=====	=====	=====
TITLE VII - GENERAL PROVISIONS					
Afghanistan SIVs additional (Sec. 7083 (a)) (CHIMP)...	5,000	---	---	-5,000	---
Sec. 7074 (a) INCLE Rescission.....	-12,420	---	---	+12,420	---
Sec. 7074(b) FMS Rescission.....	-11,000	---	---	+11,000	---
Sec. 7066 Zika/Ebola Funds Transfer for Sudan Debt Relief.....	---	10,000	---	---	-10,000
	=====	=====	=====	=====	=====
Total, title VII, General Provisions.....	-18,420	10,000	---	+18,420	-10,000
Rescissions.....	(-23,420)	---	---	(+23,420)	---

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AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
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TITLE VIII - OVERSEAS CONTINGENCY OPERATIONS / GLOBAL WAR ON TERRORISM (OCO/GWOT)					
Diplomatic programs (OCO/GWOT).....	3,225,971	---	---	-3,225,971	---
(Worldwide security protection) (OCO/GWOT).....	(2,626,122)	---	---	(-2,626,122)	---
Subtotal.....	3,225,971	---	---	-3,225,971	---
Office of Inspector General (OCO/GWOT).....	54,900	---	---	-54,900	---
Embassy security, construction, and maintenance (OCO/GWOT).....	---	---	---	---	---
Contributions to int'l organizations (OCO/GWOT).....	96,240	---	---	-96,240	---
Contributions for International Peacekeeping Activities (OCO/GWOT).....	988,656	---	---	-988,656	---
Broadcasting board of governors (OCO/GWOT).....	---	---	---	---	---
Operating expenses of USAID (OCO/GWOT).....	158,067	---	---	-158,067	---
USAID Office of Inspector General:					
International Disaster Assistance (OCO/GWOT).....	584,278	---	---	-584,278	---
Transition Initiatives (OCO/GWOT).....	62,043	---	---	-62,043	---
Economic Support Fund (OCO/GWOT).....	1,172,336	---	---	-1,172,336	---
Migration and Refugee assistance (MRA) (OCO/GWOT).....	1,404,124	---	---	-1,404,124	---
Peacekeeping Operations (PKO) (OCO/GWOT).....	325,213	---	---	-325,213	---
Foreign Military Financing program (OCO/GWOT).....	229,372	---	---	-229,372	---
Rescission, section 8004 (OCO/GWOT).....	-301,200	---	---	+301,200	---
	=====	=====	=====	=====	=====
Total, Title VIII, OCO/GWOT.....	8,000,000	---	---	-8,000,000	---
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2019  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2020  
(Amounts in thousands)

	FY 2019 Enacted	FY 2020 Request	Bill	Bill vs. Enacted	Bill vs. Request
Grand Total.....	54,376,900	43,507,498	56,539,900	+2,163,000	+13,032,402
Appropriations.....	(46,400,320)	(43,613,498)	(48,539,900)	(+2,139,580)	(+4,926,402)
Rescissions.....	(-23,420)	(-106,000)	---	(+23,420)	(+106,000)
(By transfer).....	(82,500)	(50,000)	(50,000)	(-32,500)	---
(Transfer out).....	(-80,000)	(-50,000)	(-50,000)	(+30,000)	---
(Limitation on administrative expenses).....	(75,000)	(70,000)	(70,000)	(-5,000)	---
(Limitation on callable capital).....	(507,861)	(1,421,270)	---	(-507,861)	(-1,421,270)

## MINORITY VIEWS

We appreciate the collegial and collaborative efforts of Full Committee and Subcommittee Chairwoman, Nita Lowey, in producing a State, Foreign Operations, and Related Programs Appropriations bill that includes bipartisan priorities that support our national security and reflect the character of our country.

Chief among them is the \$3,300,000,000 in Foreign Military Financing Program for our great ally Israel. This support is particularly timely given Iran's repeated threats against Israel, as well as its aggressive regional and foreign policies, including its use of nonstate militias and sectarian armed groups and efforts to export its revolutionary agenda to the region. The bill also maintains funding at last year's level for other close partners in the Near East, including Egypt, Jordan, and Tunisia. Funding is maintained at the current level for embassy security to help ensure the safety and security of our diplomats and development experts serving abroad. Funding is also continued to strengthen international efforts to combat the flow of drugs into our country. In addition, the bill continues support for important programs within global health, such as maternal and child health, nutrition, tuberculosis, the PEPFAR program, and additional resources for the United States contribution to the Global Fund to Fight AIDS, Tuberculosis, and Malaria. These are only some of the examples where we have agreement on both sides of the aisle, and we thank the Chair for accommodating as many shared priorities as possible.

We also appreciate the Chair accepting Republican amendments in our Committee markup on funding for the Indo-Pacific region in recognition of the United States as an enduring Pacific Power, and with respect to certain models of conservation in Kenya. In addition, we are pleased we were able to find common ground with the majority in the Managers' Amendment to address several issues important to our Members such as: taking the first step to provide the Development Finance Corporation with the appropriate resources and tools it needs, including the amount and treatment of equity investment, so that this new agency can fulfill its mandate and give developing nations a better alternative to predatory Chinese financing; improving the H2A visa process; strengthening cybersecurity programs with our allies and partners abroad; enhancing oversight of Confucius Institutes operating in the United States and their relationships with the government of the People's Republic of China.

The bill as reported by the Committee provides \$48,381,000,000 in base discretionary budget authority, which is nearly a 5 percent increase over the fiscal year 2019 enacted level. With the additional \$8,000,000,000 included as Overseas Contingency Operations/Global War on Terrorism, the total amount for fiscal year 2020 is \$56,381,000,000. Because the increase in the allocation was



made in the absence of a bipartisan, bicameral agreement that the President will accept, and the inclusion of partisan riders attacking pro-life and climate positions, we do not support advancing the bill as written at this time.

Amendments were offered by Committee Republicans to address spending concerns and on partisan riders that undo consensus agreements from prior years on pro-life and climate issues. Mr. Rutherford offered two amendments that reduced the spending levels in the bill. His first amendment reduced funds for peacekeeping contributions by the same amount made available in the bill to pay arrears for certain fiscal years. Our Republican Members supported this amendment in recognition that the United Nations has only just begun to tackle long-overdue reforms, and that paying arrears without additional requirements for reform is short-sighted and a wasteful use of taxpayer funds. Although the amendment was defeated 22–29, officials at the United Nations should know there are many Members of Congress who expect current reform efforts to continue and look forward to the additional changes needed to address the scales of assessment so the United States can pay its fair share. Mr. Rutherford's second amendment proposed a common sense reduction in spending through a rescission of prior year unobligated balances from the Economic Support Fund account. Given the changing needs around the globe, these funds are not only unobligated, they also are unallocated. Overlooking them does harm to advancing transparent and effective foreign assistance. Republican Committee Members supported this amendment because United States "soft power" requires smart oversight. The amendment was defeated 23–29.

Mr. Amodei offered an amendment to strike two controversial provisions in the bill related to climate policy that allow funds to go to the Green Climate Fund and that prohibit funds from being used to withdraw from the Paris Agreement. Republicans supported this amendment because the Green Climate Fund lacks oversight and because the provision ties the hands of the President in conducting foreign policy. We are particularly troubled to see that the bill retroactively applies these provisions to prior acts, which effectively unwinds agreements made by this Committee on a bipartisan basis.

The Republican Committee Members were unified in their concerns about language undoing pro-life measures. Mr. Fleischmann offered an amendment striking the increase mandated in the bill for the United Nations Population Fund (UNFPA) and inserting a funding prohibition for UNFPA. Our Members supported this amendment in recognition that UNFPA violates the most basic respect for human life through its support for coercive abortion and forced sterilization. The amendment was not agreed to on a vote of 23–29.

Lastly, Dr. Harris offered an amendment striking all language related to the Mexico City Policy, making the bill identical to current law on this issue. As drafted by the Majority, the bill goes further than just prohibiting funds for the implementation of the expanded Mexico City Policy; it amends authorizing statute to make the Mexico City Policy permanently prohibited. The amendment was not agreed to, and we believe this is most unfortunate. The

President has said he will veto any legislation that is sent to him that undoes the status quo on pro-life protections. In rejecting the amendment, the Majority has insisted on keeping two provisions that will result in a veto of this bill.

In closing, we remain concerned that this bill has been developed without a sustainable and widely supported budget agreement and includes partisan riders that will jeopardize enactment of any final legislation. We want to work with the Majority as we proceed through the legislative process so that the many bipartisan issues of great national importance in this bill will receive the support they deserve.

KAY GRANGER.  
HAROLD ROGERS.

