

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS  
 APPROPRIATIONS BILL, 2021

JULY 13, 2020.—Committed to the Committee of the Whole House on the State of  
 the Union and ordered to be printed

Mrs. LOWEY of New York, from the Committee on Appropriations,  
 submitted the following

R E P O R T

together with

MINORITY VIEWS

[To accompany H.R. 7608]

The Committee on Appropriations submits the following report in  
 explanation of the accompanying bill making appropriations for the  
 Department of State, foreign operations, and related programs, for  
 the fiscal year ending September 30, 2021, and for other purposes.

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### SUMMARY OF COMMITTEE RECOMMENDATION

The Committee recommendation for fiscal year 2021 for the activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs totals \$55,850,000,000 in new non-emergency discretionary budget authority, which, excluding FY 2020 United States-Mexico-Canada Agreement (USMCA) and COVID-19 emergency supplemental funding of \$2,717,000,000,

is \$1,165,000,000 above the fiscal year 2020 enacted level and \$11,139,276,000 above the fiscal year 2021 request.

Recognizing a continuing need in fiscal year 2021, the Committee provides \$8,000,000,000 designated as Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 (BBEDCA) which is the same as the fiscal year 2020 enacted level. Such funds are contained under the headings in titles I through IV of this Act. The Committee continues to direct that such OCO/GWOT funds are to be used to complement base requirements and not be limited to regional restrictions or to specific operations in countries in conflict, or areas of instability and violence. The Committee intends that OCO/GWOT resources are to be used for, but not limited to, activities that maximize efforts with respect to security, stabilization, and peacekeeping programs; humanitarian activities; and counter narcotics, counterterrorism and counterinsurgency efforts.

In addition, the recommendation includes \$10,018,550,000 in emergency funding for coronavirus preparedness, response, and relief under title VIII. Combined with the \$55,850,000,000 in base and OCO/GWOT new budget authority, the total for the State, Foreign Operations, and Related Programs bill is \$65,868,550,000 in fiscal year 2021.

SUMMARY TABLE: AMOUNTS IN NEW BUDGET AUTHORITY

Title	FY 2020 Enacted	FY 2021 Budget Request	FY 2021 Committee Recommendation
Title I—Department of State and Related Agency .....	16,565,282,000	13,875,658,000	16,344,337,000
Title II—United States Agency for International Development .....	1,663,046,000	1,591,747,000	1,678,026,000
Title III—Bilateral Economic Assistance .....	25,961,989,000	19,623,490,000	26,945,921,000
Title IV—International Security Assistance .....	9,013,947,000	7,729,655,000	9,015,197,000
Title V—Multilateral Assistance .....	2,082,280,000	1,481,244,000	2,041,319,000
Title VI—Export and Investment Assistance .....	– 22,800,000	345,928,000	– 99,800,000
Title VII—General Provisions .....	– 578,744,000	63,000,000	– 75,000,000
Title VII—Coronavirus Pandemic Preparedness and Response Emergency Funding .....	n/a	0	10,018,550,000
United States, Mexico, and Canada Agreement Supplemental Appropriations Act, 2019 (P.L. 116–113) .....	215,000,000	n/a	n/a
Coronavirus Preparedness and Response Emergency Supple- mental (P.L. 116–123) .....	1,250,000,000	n/a	n/a
Coronavirus Aid, Relief, and Economic Security (CARES Act) (P.L. 116–136) .....	1,252,000,000	n/a	n/a
Total .....	57,402,000,000	44,710,722,000	65,868,550,000

#### RESULTS, OVERSIGHT, TRANSPARENCY, AND ACCOUNTABILITY

The diplomatic engagement and foreign assistance accounts funded in this Act support vital development programs that save lives and address the root causes of suffering, forced migration, and conflict. The Committee recognizes that an effective foreign assistance program must set transparent goals and measure progress toward those goals in tangible ways. Sufficient resource levels are provided to measure and collect results. Data-driven results should be the yardstick for measuring the success of United States assistance programs. To this end, effective foreign aid programming must consider the host country context, especially government policies that affect sectors in which United States assistance operates.

It must also consider the private sector, including foreign capital and trade flows, as well as assistance provided by other donors, both official and unofficial.

The recommendation continues to prioritize the proper management of taxpayer dollars, including strong internal controls, reduced inefficiency, ineffectiveness, and waste, fraud, or abuse; and a focus on results, and customer service for all United States Government agencies under the jurisdiction of this Act. The Committee continues its focus on reducing unnecessary expenditures and expects the departments and agencies funded by this Act to work with the Office of Management and Budget (OMB) to identify cost savings and efficiencies where possible. The Committee directs agencies to provide information on the reduction of printing and reproduction costs in the congressional budget justification (CBJ) for fiscal year 2022 including cost savings achieved in fiscal year 2021 because of such efforts. In addition, the Committee understands that, as the largest advertiser in the United States, the federal government should work to ensure fair access to its advertising contracts for small disadvantaged businesses and businesses owned by minorities and women. The Committee directs the Department and agencies under the jurisdiction of this Act to include the following information in its fiscal year 2022 budget justification: expenditures for fiscal year 2021 and expected expenditures for fiscal year 2022, respectively, for (1) all contracts for advertising services; and (2) contracts for the advertising services of (a) socially and economically disadvantaged small business concerns (as defined in section 8(a)(4) of the Small Business Act (15 U.S.C. 637(a)(4))); and (b) women- and minority-owned businesses disaggregated by race and gender.

#### REPROGRAMMING, NOTIFICATION, REPORTING, AND CONSULTATION REQUIREMENTS

The Committee recommendation grants limited reprogramming authorities to ensure that funds are devoted to the highest priorities, particularly due to changes in circumstances of countries facing unrest, terrorism, and violence. The Committee notes that reprogramming notifications must be submitted subject to the regular notification procedures of the Committees on Appropriations. For the purposes of this Act and report, “regular notification procedures” means notification must be provided at least 15 days in advance of obligation of funds unless otherwise specified. The Committee continues to permit the waiver of such notification procedures, pursuant to section 7015(e) of this Act, only if failure to do so would pose a substantial risk to human health or welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State and the USAID Administrator to use this authority judiciously. Additional notification requirements are added in fiscal year 2021 to ensure appropriate Congressional oversight of funds.

The Committee emphasizes that all reports are required to be completed in the timeframe noted in each respective directive. Moreover, the Committee expects that the conditions associated with funding appropriated by this Act shall be accomplished in the manner as directed in the report.

The Committee directs that for the purposes of this Act and report, the term “prior consultation” means a pre-decisional engagement between a relevant Federal agency and the Committees on Appropriations during which the Committees are provided a meaningful opportunity to provide facts and opinions to inform: (1) the use of funds; (2) the development, content, or conduct of a program or activity; or (3) a decision to be taken.

The Committee further directs the Secretary of State and USAID Administrator to submit notifications for the obligation of funds made available by this Act and prior Acts not later than 60 days prior to the expiration of such funds. Congressional notifications submitted by the Secretary of State and USAID Administrator for funds that are being reallocated prior to initial obligation, reprogrammed, or reobligated after deobligation, shall, to the maximum extent practicable, contain detailed information about the sources of the funds and why such funds are no longer intended to be used as previously justified.

#### BUDGET JUSTIFICATION MATERIALS

The Committee notes pursuant to 31 U.S.C. 1105 the President is required to submit a budget estimate to Congress not later than the first Monday in February of each year. The Committee is concerned with the supporting information provided by the Department of State and the timeliness of the Department’s documents. While OMB presents the budget volumes in a manner which meets the statutory deadline, the supporting information from the Department is provided months later and often without meaningful and relevant budget information. The late submission of this supporting material undermines the ability of the Committees on Appropriations to conduct a thorough and detailed review of the President’s budget request.

The Committee notes with great displeasure that the Secretary of State continues to ignore the requirements of section 7061(e)(1) of the fiscal year 2020 Act and section 653(a) of the Foreign Assistance Act of 1961 (FAA). The Foreign Assistance Appendix for fiscal year 2021 was not received until March 27, 2020, 47 days after the release of the President’s fiscal year 2021 budget and the fiscal year 2019 653(a) report, due March 19, 2019, was not received until after the end of such fiscal year. This is unacceptable and lessens the efficacy of the resources provided for vital national security activities.

Additionally, the Committee is aware that OMB and the National Security Council (NSC) are unnecessarily involved in the production and review of foreign assistance funding and policy decisions and needlessly hinder the execution of programming. The Committee remains concerned with the inability of the Department of State to deliver the 653(a) report within the 30-day time period mandated by the FAA after enactment of an appropriation. The Committee has included in section 7019(c) a limitation on any deviation of funding until the 653(a) report is provided. The Committee encourages the Secretary to request a change in the underlying authorization if additional time is necessary to produce this essential document.

The Committee continues to stress its expectation that the Department of State, USAID, and the other international affairs

agencies under the jurisdiction of this Act will prudently, and in a timely fashion, obligate the funds appropriated by the fiscal year 2021 Department of State, Foreign Operations, and Related Programs Appropriations Act, and prior Acts, during their periods of availability. The Committee is hopeful that the extraordinary action included in section 7019(c) will reinforce the Secretary of State, as the designated arbiter in the Executive Branch regarding foreign policy and foreign assistance funding, in addressing the deficiencies in meeting these Congressional directives.

#### BILL ORGANIZATION

The Committee recommendation, as detailed in this Act and report, deletes, modifies, or moves previously provided legislative provisions that are addressed elsewhere in permanent law, outdated, pending consideration by the appropriate authorizing committee, or are no longer necessary or applicable. The recommendation continues to provide OCO/GWOT funds with enduring funds to offer a transparent accounting of the resources needed to fund United States foreign policy and national security interests.

The Committee continues to redirect development and most democracy and governance activities to the Development Assistance or Democracy Fund accounts, and away from the shorter-term diplomatic-political initiatives better suited to the Economic Support Fund account. The recommendation seeks to provide a greater distinction between, and protection of, long-term development, health, democracy and governance from geopolitical upheaval, ensuring that conditioning of aid or changing political leadership in recipient countries does not negatively affect programs, projects and activities that primarily benefit the most vulnerable.

The recommendation also proposes language to reverse the President's Mexico City Policy and modify the unnecessary restrictions on family planning and health funding but does not change any of the 14 provisions in existing law carried by prior Acts that prohibit United States assistance from being used to fund abortions abroad. The Committee has moved all family planning language provisions, formerly under the Global Health Programs (GHP) account and in various sections in prior Acts, to the Global Health general provision (section 7068) in this Act.

The Committee recommendation provides additional support to multilateral efforts to reduce greenhouse gas emissions in this and prior Acts. The recommendation also strengthens conservation and environment programs, and it continues funding for adaption and renewable energy programs at prior year levels.

The Committee continues to be concerned with the timely obligation and prudent expenditure of resources. The Committee notes that accounts with a two-year period of availability do not begin planning for programs until the end of year one and often do not entail significant obligations or expenditures until late in the second year, immediately before expiration. As a result, large obligations are made late in the fiscal year into broad bilateral agreements or "strategic agreements" with no intent to expend or program such funding in an expeditious manner. This is not consistent with congressional intent. Therefore, the Committee recommendation includes a limitation on the authorities contained in section

7011 of this Act, reducing the de-obligation/re-obligation period of availability from 4 years to 2 years.

The Committee recommendation includes new language in section 7011(b) and (c) that would extend the period of availability to 90 days from the date on which the availability of such funds would expire if the President proposes a rescission within 60 days of the initial expiration of availability, and requires that no additional conditions or limitations not carried in this Act may preclude timely apportionment and obligation of resources.

The tables in the report within the appropriations headings in titles III through VI and under the sections in title VII are subject to the terms and conditions of section 7019 of this Act and shall be used as the basis for the section 653(a) report that is due to Congress 30 days after enactment of this Act.

#### DIPLOMATIC SECURITY AND STAFFING RESOURCES

The Committee continues to prioritize the security of diplomatic and development staff and the facilities where they work by providing \$6,071,348,000, for Embassy Security, Construction, and Maintenance and Worldwide Security Protection, which is \$692,176,000 above the President's request.

The recommendation provides sufficient resources to maintain the Department of State and USAID's Foreign Service Officer Corps and Civil Service workforce to levels achieved at the end of calendar year 2016. The Committee emphasizes resources are available for requisite training, support, and security costs associated with these positions. Only a strong and capable Department of State and USAID, with well-staffed embassies and missions, can effectively represent the interests of the United States abroad.

#### MULTILATERAL COOPERATION

The Committee recommendation affirms support for multilateral organizations to expand and extend the influence of the United States and maximize resources, enhancing the value of the tax dollars appropriated. The Committee recognizes that international multilateral programs are central to achieving United States strategic objectives overseas. Disease, displacement, conflict, disasters, terrorism, and economic strife threaten the security, safety, and well-being of Americans at home and abroad. Multilateral cooperation saves lives, alleviates suffering, maintains our global leadership, and helps open global market opportunities. The Committee believes that investing in these areas builds resilience and promotes stability that is essential to advancing American interests while leveraging other donor funds. The Committee is alarmed by the Administration's continued "go it alone" approach to foreign assistance, which creates costly, duplicative, and untested parallel delivery and implementation mechanisms. The Committee notes this is fiscally irresponsible management of tax dollars.

#### GLOBAL HEALTH

As we have seen in the COVID-19 pandemic, all global health is interrelated, and the safety of United States citizens is dependent on the strength of every nations' global health system. The world's health systems are only as strong as the weakest link. The



Committee proposes to take a holistic approach to global health recognizing the importance of strong health systems in low- and middle-income countries as necessary to the sustainment of global health success and progress in preventing and responding to public health emergencies, emerging health threats, and communicable diseases. This includes voluntary family planning, reproductive health, maternal health, and prevention, screening, diagnosis, and treatment of infectious and non-communicable diseases. Success in one area of global health supports progress against other diseases. The Committee remains deeply concerned with the Administration's reductionist approach to health services as evidenced by attaching expanded Mexico City limitations on all global health funding. This policy undermines vital life-saving programs and is incongruent with the outcomes this bill aspires to achieve: safer births, lowering of maternal and infant mortality rates, less unwanted pregnancies, and fewer abortions. These outcomes lead to healthier family units, stronger communities, increased development and economic growth, and less vulnerability to extremist activities.

#### HUMAN RIGHTS

The Committee remains committed to the protection and promotion of human rights and the preservation of dignity of all people including those most vulnerable and marginalized. The Committee provides funding to advance this mission by targeting a range of basic human rights including, but not limited to, food security, health, education, freedom from discrimination, freedom of expression, and physical security. At a time when malign forces and actors take advantage of vulnerable situations and people to erode human rights, create fear, and centralize corrupt power, the United States must exert leadership globally to foster more tolerance and compassion and uphold our core values. None of the funds made available by this Act may be awarded to any organization, program or activity that discriminates on the basis of age, disability, sex, race, color, national origin, religion, gender identity, or sexual orientation.

#### FEDERAL LAW ENFORCEMENT

The Committee notes that the Commerce, Justice, Science, and Related Agencies Appropriations Act, 2021 directs the Attorney General to establish a training program to cover the use of force and de-escalation, racial profiling, implicit bias, and procedural justice, to include training on the duty of Federal law enforcement officers to intervene in cases where another law enforcement officer is using excessive force, and make such training a requirement for Federal law enforcement officers. The Committee further notes that the Department and agencies funded by this Act employ Federal law enforcement officers and are Federal Law Enforcement Training Centers partner organizations. The Committee directs the Department and agencies to adopt and follow the training program established by the Attorney General, and to make such training a requirement for its Federal law enforcement officers. The Committee further directs the Department and agencies to brief the Committees on Appropriations on their efforts relating to training not later than 90 days after the Attorney General has established such a training program.

In addition, the Committee directs the Department and agencies, to the extent that such Department and agencies have not already done so, to submit their use of force data to the Federal Bureau of Investigation (FBI)'s National Use of Force Data Collection database. The Committee further directs the Department and agencies to brief the Committees on Appropriations not later than 90 days after enactment of this Act on their current efforts to tabulate and submit its use of force data to the FBI.

#### SECURITY PROGRAMS

The Committee notes with concern increasing attacks on democratic principles, disregard of the rule of law, and a weakening of respect for human and civil rights. The operations of agencies involved in diplomacy and development, and the programs carried out overseas in coordination with local implementers, are critical components of our national security framework, but it is all part of a complete approach that includes all three aspects of United States global leadership: diplomacy, development, and security. It is in this vein the Committee continues its focus on supporting programs that are critical to the national security interests of the United States and remains committed to the security of our allies and partners.

The Committee recommendation includes continued support for critical allies such as Israel, Jordan, Mexico, Colombia, and India, as well as Ukraine, Georgia, and the Baltic allies who are on the front line in opposition to renewed Russian aggression. The security and stability of our allies directly affect the United States.

Security assistance efforts worldwide counter violent extremism, terrorism, narcotics trafficking, poaching, and weapons proliferation. Security programs support law enforcement, judicial reform, border control, peacekeeping, demining, weapons destruction, and rule of law efforts. The Committee notes that lawless societies often serve as breeding grounds for extremist ideologies and individuals. Working in cooperation with allied countries and multilateral organizations, our investments in security actors overseas strengthen the global influence of the United States and yield great dividends over time.

The Committee believes the funds provided by this Act are essential for addressing the challenges facing America's national security. The Committee recommendation prioritizes strategic investments in diplomacy, development and security. By providing sufficient resources to the Department of State, the United States Agency for International Development (USAID), and other international agencies under the jurisdiction of this Subcommittee, the Committee believes such aid will reduce global poverty, strengthen democratic political systems, and create greater political and economic stability in the world.

#### TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

##### DEPARTMENT OF STATE

##### ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to

support the operations and activities of more than 275 diplomatic and consular posts in 190 countries. The Committee recommends a total of \$12,429,669,000 for such activities in fiscal year 2021, of which \$3,105,309,000 is designated for OCO/GWOT. Of the total amount provided, \$12,270,769,000 is appropriated as discretionary funds by this Act and \$158,900,000 is appropriated as mandatory funds pursuant to the Foreign Service Act of 1980. The budget request does not seek funding for OCO/GWOT.

*Embassy security.*—The Committee recommendation provides \$6,071,348,000 for embassy security, which is the same as the fiscal year 2020 enacted level and \$692,176,000 above the fiscal year 2021 request. Funds are made available for: (1) the purchase of property and for construction, rehabilitation, and maintenance of safe and secure United States diplomatic and consular missions and other posts overseas; (2) the cost to the Department of State associated with the Marine Security Guard Program; (3) domestic security responsibilities; and (4) the personnel and equipment required to protect United States Government property and employees and their families under Chief of Mission (COM) authority overseas.

#### EMBASSY SECURITY

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Worldwide Security Protection .....	\$4,095,899
Embassy Security, Construction, and Maintenance .....	1,975,449
Total, Embassy Security .....	6,071,348

#### DIPLOMATIC PROGRAMS

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$9,125,687,000
Fiscal Year 2021 request .....	8,489,887,000
Committee recommendation <sup>2</sup> .....	9,188,195,000
Change from enacted level .....	+62,508,000
Change from request .....	+698,308,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$2,626,122,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$2,626,122,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$9,188,195,000 for Diplomatic Programs, including up to \$4,095,899,000 for Worldwide Security Protection (WSP). Of this amount, \$2,626,122,000 is designated for OCO/GWOT.

In addition, the Coronavirus Preparedness and Response Supplemental Appropriations Act (Public Law 116–123) included \$264,000,000 and the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (Public Law 116–136) included \$324,000,000 for Diplomatic Programs to prevent, prepare for, and respond to coronavirus, including for evacuation expenses, emergency preparedness, maintaining consular operations and other operations and maintenance requirements related to coronavirus.

Funds made available under this heading are allocated in the following manner:

*Human resources.*—The Committee recommendation includes \$2,999,725,000 for human resources, of which \$543,687,000 is for WSP. Funds support American salaries at overseas and domestic

United States diplomatic missions. The Committee recommendation includes sufficient funds above the enacted level to continue on-board permanent Foreign Service and Civil Service at not less than fiscal year 2016 levels.

*Overseas programs.*—The Committee recommendation includes \$1,840,143,000 for overseas programs. Funds for overseas programs support the operational programs of regional bureaus of the Department of State and the operations of United States embassies, consulates, and other diplomatic posts worldwide. The Committee directs the Department of State to create and fill not less than 100 mid-level Foreign Service Officer positions (grades FS–03, FS–02, and FS–01) at overseas posts in fiscal year 2021.

*Diplomatic policy and support.*—The Committee recommendation includes \$774,882,000 for the operational programs and management offices of the functional bureaus of the Department of State. The Committee recommendation includes \$1,000,000 for the Office of the Special Coordinator for Tibetan Issues to carry out the responsibilities detailed in section 21(d) of the Foreign Relations Authorization Act, Fiscal Year 2003 (Public Law 107–228).

*Security programs.*—The Committee recommendation includes \$3,573,445,000 for security programs, of which \$3,552,212,000 is for WSP. Funds support the personnel, equipment, and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

#### *Consular and Border Security Program*

In addition to the funds appropriated under this heading, additional funds will become available through currently authorized fees and surcharges, as well as proposed extensions of expiring fees and surcharges, if authorized, for the Consular and Border Security Program. These funds will support the passport and visa program and maintain consular operations that protect United States citizens overseas, safeguard security interests of the United States, facilitate entry of legitimate travelers, and foster economic growth.

*Visa adjudication.*—The Committee urges the Department of State to prioritize visa adjudication for individuals invited to the United States by a member of Congress for official business.

The Committee is concerned with reports of B1/B2 visa adjudication interview wait times that exceed over ten days and encourages the Department of State to establish standards for this service, while ensuring that security and other advisory opinion requests are clear and complete. The Committee includes further language under *Report* in this heading.

#### *Report*

*Visa adjudication.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, identifying each consular post with B1/B2 visa adjudication interview wait times exceeding 10 days on average in any month in fiscal year 2020, factors contributing to increased wait times, and an action plan to address such factors.

### *Worldwide Security Protection*

The Committee recommendation includes \$4,095,899,000 for WSP, of which, \$2,626,122,000 is designated for OCO/GWOT. Within the total, \$543,687,000 is for Human Resources and \$3,552,212,000 is for Security Programs.

The WSP program provides critical funding for the protection of life, property, and information of the Department of State and supports a worldwide guard force protecting more than 275 overseas diplomatic missions, residences, and facilities and 105 domestic offices. The resources provided will support more than 3,100 regional security officers and 40,000 guards to provide perimeter security and access control. Funds also support enhanced high threat protection, security technology, cyber and information security, secure diplomatic courier operations, and protective services for the Secretary of State, the United States Ambassador to the United Nations (UN), and foreign dignitaries visiting the United States.

The Committee recommendation includes not less than the \$54,000,000 requested for the purchase, installation, maintenance, and related support mechanisms necessary for the deployment of High Definition Secure Video Systems (HDSVS) worldwide and an increase of \$18,000,000 for 110 new agents and 14 other Diplomatic Security personnel to address critical overseas vacancies and alleviate current demands on annual Temporary Duty Security Special Agents working to protect overseas missions.

Within the amount provided for WSP, the Committee recommendation includes the increase of \$4,000,000 requested for the Bureau of Medical Services to support 14 new positions. Additionally, funding is included for the Directorate of Operational Medicine which has responsibility for contingency medical preparedness, the Department's biocontainment evacuation response, the capability to support short-notice transnational deployment of security and crisis response teams, and to evacuate COM personnel from posts in crisis.

The Committee has concerns that the Department of State continues to be at risk and a top target for foreign government hackers. In order to prevent potential cyber intrusions by unauthorized devices connected to agency networks and to protect the Personally Identifiable Information of Department employees, the Committee directs the Department to maintain an accurate list of Information Technology (IT) assets. The Committee recognizes the importance of maintaining accurate IT lists and the implementation of basic cybersecurity standards, so that sensitive data is not compromised.

### *Other Matters*

*Artificial intelligence.*—The Committee encourages the Department of State, in coordination with other relevant agencies, to support partnerships between the United States and its allies on the establishment of standards for artificial intelligence technologies. The Committee includes further language under *Reports* in this heading.

*Child abduction and access.*—The Committee recognizes that the Goldman Act (Public Law 113–150) is a valuable tool in securing the return of abducted American citizen children transported abroad. The Committee directs the Secretary of State to pressure countries to cooperate in the resolution of such cases and to count

all unresolved cases against a country whether or not the case occurred before the country's accession to the Hague Convention. Further, the Committee directs the Secretary to take one or more of actions 4 through 8 contained in section 202(d) of the Goldman Act if actions 1 through 3 have already been taken and the country continues a pattern of noncompliance as described in the Act. The Committee expects the Secretary of State to comply with the detailed justification requirements when making use of the waiver in section 204 of such Act, specifically the reason, if any, for why actions 4 through 8 under subsection (d) are not being taken and should consider taking further actions described in section 201(b) for unresolved cases of more than one year.

*Combating Anti-Semitism.*—The Committee recommendation includes not less than \$500,000 for the Office to Monitor and Combat Anti-Semitism as authorized by the Global Anti-Semitism Review Act of 2004 (Public Law 108–332). The Committee recognizes the important work of the Special Envoy to Monitor and Combat Anti-Semitism given the rise of anti-Semitism and the increase in anti-Semitic incidents around the world. The Committee directs the Secretary of State to ensure the Office of the Special Envoy has sufficient resources and staff.

*Designation of Foreign Terrorist Organizations.*—The Committee recognizes the Bureau for Counterterrorism's recent designation of an international white nationalist group as a Foreign Terrorist Organization and notes the important role this designation plays in United States law enforcement efforts to better track and prosecute domestic terrorists who provide material support to such groups. The Committee directs the Department to expeditiously conduct a thorough examination of extremist nationalist groups abroad to determine if they should be designated as Foreign Terrorist Organizations and report back to the Committees on Appropriations of any findings.

*Directorate of Operational Medicine.*—The Committee recommendation includes funds for training and readiness exercises to protect the health of Federal employees stationed overseas.

*Electronic health records.*—The Committee supports the development of an electronic health records systems for the Department of State and directs that such system should be interoperable with other Federal government health records systems to the maximum extent possible.

*Evidence-based policy and evaluations.*—The Committee notes the importance of evidence-based policymaking and evaluations as detailed in Public Law 115–435, the Foundations for Evidence-based Policymaking Act. The Committee directs the Secretary of State, in consultation with the USAID Administrator, to the maximum extent practicable, to include evidence of effectiveness as a factor for all competitive and non-competitive contracts, grants and cooperative agreements at the Department of State and USAID. The Committee includes further language under *Reports* in this heading.

*Global Engagement Center (GEC).*—The Committee continues to support the work of the GEC. The Committee remains concerned about foreign propaganda, disinformation, the malicious use of social media, and other hybrid threats directed at the United States and our allies and partners, especially as carried out by China,

Russia, Iran and extremists groups. The Committee directs the GEC to expand, as appropriate, the use of technologies and techniques to counter these threats. The operating plan required by section 7061 of this Act should describe the GEC's coordination with other Department of State bureaus and the Department of Defense with respect to the proposed use of all funds in fiscal year 2021. The Committee understands that the Inspector General has reported on deficiencies in the GEC's management of grants (AUD-MERO-20-26). The Committee directs the leadership of the GEC to report not later than 90 days after the enactment of this Act to the appropriate congressional committees on efforts to remedy this situation.

*Global Magnitsky Act.*—The Committee recommendation includes funds at not less than prior year levels for enforcement of the Global Magnitsky Act.

*Holocaust issues.*—The Committee recognizes the important work of the Office of Holocaust Issues and directs the Secretary of State to ensure the Office has funding consistent with prior years to continue efforts to bring a measure of justice and assistance to Holocaust victims and their families and to assure that the Holocaust is remembered properly and accurately.

*International religious freedom.*—The Committee is pleased that the Department of State, through the Office of International Religious Freedom, is working to advance religious freedom programs and initiatives as a critical component of United States diplomatic efforts, pursuant to the International Religious Freedom Act (IRFA) of 1998. The Committee encourages the Secretary of State to consider elevating the position of the Ambassador-at-Large for Religious Freedom within the organizational structure of the Department of State.

The Committee recognizes that the steady growth of religious persecution and decline of religious freedom around the world highlight the need to have United States diplomats trained to understand and advocate for religious freedom, as required by IRFA. The Committee recommendation includes up to \$600,000 to continue the development of religious freedom training curriculum pursuant to Section 103 of the Frank R. Wolf International Religious Freedom Act (Public Law 114-281).

The Committee supports the United States Helsinki Commission and the Office of International Religious Freedom's On the Road to Inclusion program and efforts by Department of State to encourage representative governance and advance social inclusion and social cohesion in European societies, and includes funds under this heading to expand the program to up to 12 cities in Europe in fiscal year 2021.

*Non-proliferation and arms control.*—The Committee recommendation includes funding at not less than prior year levels for the Bureau for Arms Control and Verification and the Bureau for International Security and Nonproliferation. The Committee includes further language under *Reports* in this heading.

*Notification of repatriation flights.*—The Committee directs the Department of State to notify members of Congress when repatriation flights are planned to land in their respective congressional districts.

*Monitoring and combating trafficking in persons.*—The Committee recommendation includes \$16,000,000 for the Office to Monitor and Combat Trafficking in Persons, as authorized by the Trafficking Victims Protection Act of 2000, as amended. Funds are provided to ensure the Office can fulfill the statutory mandates, including to support the coordination of the President’s Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and management and oversight of assistance appropriated in this Act to combat trafficking in persons.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and website information in all United States embassies and consulates in areas where visa applications are processed. The Committee recommendation includes funding for the Global Human Trafficking Hotline.

*Procurement.*—The Secretary of State is directed to expand opportunities for cooperatives and small businesses to compete for Department of State contracts and grants, including minority-owned, veteran, and disadvantaged small businesses, as well as faith-based organizations. The Committee expects the Department to comply with the requirements of the Javits-Wagner-O’Day Act. The Committee includes further language under Reports in this heading.

*Staff care and resilience.*—The Committee is concerned about the health impacts on State Department employees working in high-stress environments such as conflict and post-conflict zones. The Committee supports State Department efforts to provide staff care and resilience tools to its employees. The Committee includes further language under Reports in this heading.

*State Partnership Program.*—The Committee believes the National Guard State Partnership Program strengthens security and disaster response cooperation between the United States and nations participating in the partnership and builds professionalism and respect for civilian control of the military. The Committee expects the Department of State and the Department of Defense to continue to inform United States Embassy officials and foreign governments about the value of the State Partnership Program, including the objectives of the program, examples of successful engagements, and COM and Combatant Commander requests for the program.

*Special Envoy for UN Integrity.*—The Committee recommendation includes funds for the Special Envoy for UN Integrity and supports the efforts of this new position.

*Transboundary watersheds.*—The Committee recommendation includes \$500,000 for the Bureau of Oceans and International Environmental and Scientific Affairs for leading an interagency working group, which has been tasked with identifying the gaps and limitations within the Memoranda of Understanding between British Columbia and Alaska, Washington, Idaho, and Montana, relating to British Columbia mining within United States-British Columbia transboundary watersheds.



*United States citizens' deaths overseas.*—Section 204(c) of Public Law 107–228, the Foreign Relations Authorization Act for Fiscal Year 2003, mandates that, to the maximum extent practicable, the Department of State collect and make available on the Department's Bureau of Consular Affairs website information with respect to each United States citizen who dies in a foreign country from a non-natural cause. To improve data collection, the Department shall include the age and gender of the deceased and, when available, specific details on the site and circumstances of the incident.

*Vacancies in ambassadorships and senior leadership positions.*—The Committee is concerned with continued high vacancy rates in senior leadership positions in the Department and ambassadorships overseas. The Committee includes further language under *Reports* in this heading.

*Western Hemisphere Affairs.*—The Committee supports steps taken by the Bureau of Western Hemisphere Affairs to promote stable democracies throughout the region through racial and ethnic equality initiatives, including coordinating and implementing the joint action plans developed with the governments of Colombia and Brazil. The Committee directs the Secretary of State to expand the programs of the Race, Ethnicity, and Social Inclusion Unit in the Bureau for Western Hemisphere Affairs to additional regions. The Committee includes further language under *Reports* in this heading.

*Workforce diversity.*—The Committee recommendation includes funding to expand the Department of State's efforts to increase diversity in hiring, retention, and promotion within its workforce, including to continue and expand its recruitment programs, professional development activities for mid-career and senior executives, and outreach efforts. The Committee supports ongoing partnerships between the Department of State and community colleges, universities, and other institutions to improve the diversity and excellence of the United States Foreign Service (Foreign Service) by preparing both graduate and undergraduate students for positions in the Foreign Service, such as the Thomas R. Pickering Foreign Affairs Fellowship and Charles B. Rangel International Affairs programs. The Committee encourages the Secretary of State to explore new opportunities to partner with Hispanic-Serving Institutions, Historically Black Colleges and Universities, Asian American and Native American Pacific Islander-serving institutions, and Tribal Colleges and Universities to further the goal of increasing workforce diversity. The Committee includes further language under *Reports* in this heading.

#### *Reports*

*Artificial intelligence.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, detailing a plan to establish exchanges and partnerships between the United States and its allies to create standards for artificial intelligence technologies.

*Evidence-based policy and evaluations.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator, to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the implementa-

tion of the Foundations for Evidence-based Policymaking Act (Public Law 115–435).

*Foreign Affairs Security Training Center (FASTC).*—The Committee recognizes FASTC’s critical importance to ensure the safety of Federal personnel stationed overseas. The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to submit to the Committees on Appropriations a report detailing training costs, including the costs associated with transporting personnel to the facility and per diem to house trainees offsite. Such report shall also include a review of options to house trainees closer to the facility, including, after consultation with the Secretary of Defense, the Privatized Army Lodging Program, and the viability, cost, and benefit of each option.

*Cyber capabilities and licensing.*—The Committee is concerned about the Directorate of Defense Trade Control’s (DDTC) current licensing mechanisms for cyber capabilities. The Committee directs the DDTC to report to the appropriate congressional committees, not later than 90 days after enactment of this Act, on cybertools and capabilities licensing, including licensing screening and approval procedures as well as compliance and enforcement mechanisms. The report shall include any enforcement actions taken in the current calendar year.

*Countering global racism.*—The Committee is concerned by the rise in global ethnic and racial discrimination. The Committee directs the Secretary of State, in consultation with the USAID Administrator, to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on all Department of State and USAID programs and initiatives that address racial and ethnic discrimination, including grants and exchanges, and the associated funding levels of such programs.

*Non-proliferation and arms control.*—Not later than 90 days after enactment of this Act, the Secretary of State shall report to the appropriate congressional committees on the roles and responsibilities of staffing in the Bureaus for Arms Control and Verification and International Security and Nonproliferation.

*Pacific Island presence.*—The Committee notes the importance of a strong United States diplomatic and development presence in the Pacific Islands to confront regional challenges. Not later than 90 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations on the United States diplomatic and development presence in the Pacific Islands to include an assessment of a need for additional posts and missions in the region and a strategy to fill such gaps.

*Procurement.*—Not later than 90 days after enactment of this Act, the Secretary of State shall report to the Committees on Appropriations on the percentage of goods and services acquired by the Department of State from small businesses, including small businesses owned and controlled by socially and economically disadvantaged individuals and faith-based organizations.

*Staff care and resilience.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, detailing a plan to provide mental health services to employees exposed to high threat and high stress environments to include pre-service

screening and in-country monitoring. The report shall include the estimated costs of providing such services.

*Vacancies in ambassadorships and senior leadership positions.*—The Committee directs the Secretary of State to submit a report to the appropriate congressional committees, not later than 45 days after enactment of this Act, and every quarter thereafter until the end of the fiscal year, on the Ambassador, Assistant Secretary, and Undersecretary positions that are vacant, the status of filling such positions, and the number of positions being filled in an “acting” capacity. Such report shall also include an assessment of the impact of such vacancies, and efforts underway to fill these positions permanently.

The Committee directs the Secretary of State to submit a report to the appropriate congressional committees, not later than 45 days after enactment of this Act, on the status of implementing the recommendations contained in the Government Accountability Office (GAO) report 19–220 entitled, “Integrated Action Plan Could Enhance Efforts to Reduce Persistent Overseas Foreign Service Vacancies.”

*Western Hemisphere Affairs.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, that describes the activities of the Race, Ethnicity, and Social Inclusion Unit in the Bureau for Western Hemisphere Affairs and how this initiative has been expanded to additional regions.

*Workforce diversity.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, that describes all workforce diversity activities, including the associated funding and results of such initiatives.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7061 of this Act.

DIPLOMATIC PROGRAMS

[Budget authority in thousands of dollars]

Bureau/Office (includes salary and bureau-managed funds)	Budget Authority
Bureau of Administration	
<i>Freedom of Information Act</i> .....	[33,960]
Cultural Antiquities Task Force .....	1,500
Bureau of Democracy, Human Rights, and Labor	
<i>Human Rights Vetting</i> .....	[10,000]
<i>Atrocities Prevention Training</i> .....	[500]
<i>Implementation of Global Magnitsky Human Rights Accountability Act</i> .....	[500]
<i>Special Advisor for International Disability Rights</i> .....	[1,000]
<i>Special Envoy for the Human Rights of LGBTI Persons</i> .....	[500]
Bureau of European and Eurasian Affairs	
<i>Office of the Special Envoy for Holocaust Issues</i> .....	[750]
Bureau of Economic and Business Affairs	
<i>Office of Terrorism Financing and Economic Sanctions Policy</i> .....	[6,100]
<i>Implementation of Global Magnitsky Human Rights Accountability Act</i> .....	[500]
Bureau of Oceans and International Environmental and Scientific Affairs .....	41,859
<i>Office of Oceans and Polar Affairs</i> .....	[5,121]
<i>[of which, Special Representative for the Arctic Region]</i> .....	[438]
Bureau of Political-Military Affairs	
<i>Office of Weapons Removal and Abatement</i> .....	[3,609]
Office of International Religious Freedom .....	9,000
<i>Religious freedom curriculum development</i> .....	[600]

## DIPLOMATIC PROGRAMS—Continued

[Budget authority in thousands of dollars]

Bureau/Office (includes salary and bureau-managed funds)	Budget Authority
Office of the Legal Advisor	
<i>Document Review Unit</i> .....	[2,889]
Office to Monitor and Combat Trafficking in Persons .....	16,000
Office of the Secretary	
<i>Office of Global Women's Issues</i> .....	[10,000]
<i>Office of the Special Presidential Envoy for Hostage Affairs</i> .....	[1,250]
<i>Special Coordinator for Tibetan Issues</i> .....	[1,000]
<i>Office to Monitor and Combat Anti-Semitism</i> .....	[500]

## CAPITAL INVESTMENT FUND

Fiscal Year 2020 enacted level .....	\$139,500,000
Fiscal Year 2021 request .....	256,695,000
Committee recommendation .....	137,500,000
Change from enacted level .....	-2,000,000
Change from request .....	-119,195,000

The Committee recommendation includes \$137,500,000 for Capital Investment Fund. As a result of the COVID-19 crisis, the recommendation assumes a strategic pause in the Department of State's plan to rebalance expedited passport fees (EPF) and transition all EPF funding out of the Capital Investment Fund to Consular and Border Security Programs.

Funds provided are in addition to an estimated \$202,495,000 in EPF, for a total of \$339,995,000 in fiscal year 2021 support for the Information Technology Strategic Plan of the Department of State.

## OFFICE OF INSPECTOR GENERAL

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$145,729,000
Fiscal Year 2021 request .....	141,416,000
Committee recommendation <sup>2</sup> .....	145,729,000
Change from enacted level .....	0
Change from request .....	+4,313,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$54,900,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$54,900,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$145,729,000 for support of the oversight personnel and activities of the Office of Inspector General (OIG) at the Department of State. Of this amount, \$54,900,000 is provided for the Special Inspector General for Afghan Reconstruction (SIGAR) and is designated for OCO/GWOT.

Funds provided under this heading will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and United States Agency for Global Media (USAGM). The Committee expects the OIG to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the SIGAR in order to ensure the development of comprehensive oversight plans and to avoid duplication.

*Wuhan repatriation flight assessment.*—The Committee directs the Office of Inspector General to conduct an assessment of diplomatic evacuation flights from Wuhan, China in response to the coronavirus pandemic. Such assessment shall include: (1) inter-agency coordination; (2) coordination with state and local officials; (3) communication with the general public; and (4) planned screen-

ing and quarantine protocols. The assessment shall include recommendations for the Department of State to improve operations in future pandemic responses.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal Year 2020 enacted level .....	\$730,700,000
Fiscal Year 2021 request .....	310,000,000
Committee recommendation .....	741,700,000
Change from enacted level .....	+11,000,000
Change from request .....	+431,700,000

The Committee recommendation includes \$741,700,000 for Educational and Cultural Exchange Programs. The Committee recognizes the importance of international exchange programs and directs that funds made available under this heading be directed to support United States foreign policy objectives and be appropriately coordinated with Department of State regional bureaus.

*American Spaces and the United States Speaker Program.*—The Committee continues to support public diplomacy programming conducted by United States Embassies and Consulates, including American Spaces and the United States Speakers program. The Committee recommendation includes not less than \$15,000,000 under this heading for the American Spaces program and directs not less than \$4,000,000 be made available for the United States Speakers Program from funds made available under Diplomatic Programs for public diplomacy. The Committee directs the Secretary of State to consult with the Committees on Appropriations not later than 60 days after the date of enactment of this Act on the use of funds made available by this Act for American Spaces and the United States Speakers Program.

*Citizen Exchange Program.*—The Committee recommendation includes \$116,860,000 for the Citizen Exchange Program. Citizen exchange programs provide American and foreign participants the opportunity to gain knowledge and share expertise and experiences through professional, youth, cultural, and other exchanges. Funds are provided to support new competitive awards administered in cooperation with the various divisions within the Office of Citizen Exchanges, including through the Youth Programs Division to foster interaction between United States and foreign youth artists.

*Civil Society Exchange Program.*—The Committee recommends \$5,000,000 for the Civil Society Exchange Program, consistent with the prior year level, to provide civil society activists, particularly in underrepresented populations, with the tools, networks, and resources to address local challenges. During fiscal year 2021, the program should continue to include: (1) trainings on technical skills, including advocacy, program design, organizational leadership, and evaluations; (2) short-term workshops and reverse exchanges for foreign and domestic participants; (3) networking opportunities; and (4) other mechanisms to support the goals of the program.

*Pawel Adamowicz Exchanges.*—The Committee is concerned about growing political divide and social unrest in Central Europe. Particularly troubling was the murder in January 2019 of human rights leader and the Mayor of Gdansk, Poland, Pawel Adamowicz. The Committee directs the Secretary of State to make available up to \$1,000,000 from funds under this heading for the Civil Society

Exchange Program to conduct exchanges to honor the legacy of Mayor Adamowicz and to empower the next generation of democratic and human rights leaders in Central Europe, including in Poland.

*Critical language programs.*—Within the funds provided, the Committee urges the Secretary of State to prioritize critical language programs for United States students and exchange programs with countries of national security importance.

*Fulbright Program.*—The Committee recommendation includes \$277,000,000 for the Fulbright Program. Active in over 160 countries, the program provides exchange opportunities to create and sustain mutual understanding between students, scholars, teachers, and professionals in the United States and those from other countries.

*Fulbright English Teaching in Africa.*—Of the funds appropriated under this heading for the Fulbright Program, not less than \$5,000,000 shall be made available to expand United States support for English language education through the Fulbright English Language Teaching Program in Africa. English language skills enable countries and individuals to more fully realize the benefits of global commerce, and enables access to technology, science, and innovation. As the youth of America are a key component to American soft power and the best embodiment of United States ideals and culture, the expansion of the State Department's English teaching efforts in Africa will make a lasting and profound impact on the United States diplomatic and development efforts in Africa.

*Global TechGirls Program.*—Of the funds appropriated under this heading, \$5,000,000 shall be made available to expand the TechGirls Program globally to empower secondary school girls to pursue higher education and careers in science, technology, engineering and math (STEM) through hands-on skill development. The Secretary of State is directed to include the participation of girls from regions covered by the existing TechGirls program and to prioritize the participation of girls from low income countries globally. Exchange activities shall include interactive technology camps with American peers in the United States, site visits to technology-based companies, leadership and action planning workshops, discussions on STEM education and careers, community service opportunities, job shadowing, intercultural collaboration, and weekend American family homestays. Upon returning home, participants should be encouraged to assist in providing technology training to their peers. The Secretary of State is directed to consult with the Committees on Appropriations on the implementation of the program not less than 30 days after enactment of this Act.

*Historically Black Colleges and Universities.*—The Committee includes \$2,000,000 under this heading for the Department of State to expand two-way international academic and professional and cultural exchanges for individuals of African descent, including the development of partnerships with Historically Black Colleges and Universities.

*Other exchanges.*—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; edu-

cator programs; and programs providing overseas training in strategic languages for Americans.

*Professional Fellows Program.*—The Committee is concerned that the ongoing consolidation and restructuring of the Professional Fellows Program will result in a loss of program effectiveness, geographic diversity, and participant experiences. The Committee notes that this significant consolidation and restructuring effort is being implemented without prior consultation with, or notification of, the Committees on Appropriations. The Committee directs the Secretary of State to implement the Professional Fellows Program in a manner consistent with Department of State Notice ECA-ECAPEC–17–025, March 1, 2017, during fiscal year 2021 and prior years.

*Special academic, professional, and cultural exchanges.*—The Committee recommendation includes funds to support at prior year levels special academic, professional, and cultural exchange programs where consistent with strategic priorities, including Mexico and Central America and the academic and cultural Tibetan exchanges and fellowships. The Committee expects funds for such programs to be awarded on a competitive basis and the planned levels for each to be included in the fiscal year 2021 operating plan.

*Young Leaders Initiatives.*—The Committee recommendation includes \$34,400,000 for the Young Leaders Initiatives, including not less than the prior year levels for the Young African Leaders, Young Southeast Asia Leaders, and Young Leaders in the Americas initiatives. In addition to the funds provided for the Young Southeast Asian Leaders Initiative, the Committee directs the Secretary of State to prioritize students from underrepresented Indo-Pacific countries through other scholarships and fellowship programs funded under this heading.

Section 7061 of this Act requires that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2021.

Funds made available under this heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7061 of this Act.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Academic Programs	
Fulbright Program .....	277,000
<i>Fulbright English Teaching Assistant Program in Africa</i> .....	[5,000]
Global Academic Exchanges .....	62,960
Special Academic Exchanges .....	17,875
<i>Benjamin A. Gilman International Scholarship Program</i> .....	[16,000]
Subtotal, Academic Programs .....	357,835
Professional and Cultural Exchanges	
International Visitor Leadership Program .....	104,000
Citizen Exchange Program .....	116,860
<i>Congress-Bundestag Youth Exchange</i> .....	[4,125]
<i>Global TechGirls Program</i> .....	[5,000]
Special Professional and Cultural Exchanges .....	5,700

## EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS—Continued

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
<i>J. Christopher Stevens Virtual Exchange</i> .....	[5,000]
Subtotal, Professional and Cultural Exchanges .....	226,560
Special Initiatives	
Young Leaders Initiatives .....	34,400
Countering State disinformation and pressure .....	12,000
Civil society exchange program .....	5,000
Subtotal, Special Initiatives .....	51,400
Program and Performance .....	9,050
Activities Transferred to Exchanges from IIP-PA Merger .....	27,855
Exchanges Support .....	69,000
Total, Educational and Cultural Exchanges .....	741,700

## REPRESENTATION EXPENSES

Fiscal Year 2020 enacted level .....	\$7,212,000
Fiscal Year 2021 request .....	7,413,000
Committee recommendation .....	7,415,000
Change from enacted level .....	+203,000
Change from request .....	+2,000

The Committee recommendation includes \$7,415,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

Funds provided under this heading are used to reimburse Foreign Service officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Secretary of State is directed to submit semi-annual reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

## PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal Year 2020 enacted level .....	\$30,890,000
Fiscal Year 2021 request .....	25,900,000
Committee recommendation .....	30,890,000
Change from enacted level .....	0
Change from request .....	+4,990,000

The Committee recommendation includes \$30,890,000 for Protection of Foreign Missions and Officials.

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Department of State shall continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.



Section 7034(i) of this Act continues authority for the Secretary of State to transfer expired unobligated balances from funds made available under Diplomatic Programs. The Committee directs the Department of State to include any expired balances transferred to this heading in the report required by the previous paragraph.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$1,975,449,000
Fiscal Year 2021 request .....	1,683,760,000
Committee recommendation <sup>2</sup> .....	1,975,449,000
Change from enacted level .....	0
Change from request .....	+291,689,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$424,087,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$424,287,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$1,975,449,000 for Embassy Security, Construction, and Maintenance, of which \$424,287,000 is designated for OCO/GWOT. Within the amount provided, \$1,205,649,000 is for Worldwide Security Upgrades (WSU) and \$769,800,000 is for repair, construction, and operations.

*Worldwide Security Upgrades.*—The Committee recommendation includes \$1,205,649,000 for Worldwide Security Upgrades, of which \$424,287,000 is designated as OCO/GWOT. The Committee recommendation for WSU is \$263,989,000 above the fiscal year 2021 request.

Within the funds made available for WSU, \$1,085,649,000 under this heading is for the Department of State's contribution to the Capital Security Cost Savings (CSCS) and Maintenance Cost Sharing (MCS) programs. This amount, combined with the estimated \$1,303,104,000 in CSCS and MCS program contributions from other agencies and available consular fees, will provide a total of \$2,388,753,000 in fiscal year 2021 for the design, construction, and maintenance of United States diplomatic facilities overseas.

The Secretary of State shall promptly inform the Committees on Appropriations of agencies that are delinquent in fulfilling their capital security cost sharing obligation as required by section 604(e) of the Secure Embassy Construction and Counterterrorism Act of 1999.

*Notification and reporting requirements.*—Section 7004(c) of this Act continues the notification requirements from prior Acts as a means of ensuring the Committees on Appropriations have the necessary information to conduct appropriate oversight of construction projects. The Department is directed to clearly define and consistently report on the elements of each project factor and include an explanation of any changes from previous reports or notifications for a project.

Congressional notifications made pursuant to section 7004(c) shall include, at a minimum, the following project factors: (1) the location and size of the property to be acquired, including the proximity to existing United States diplomatic facilities and host government ministries; (2) the justification of need for acquiring the property and construction of new facilities and the reconciled appraised value of the project; (3) a detailed breakdown of the total project costs, including, at a minimum, the following cost categories: (a) site acquisition, (b) project development, (c) design contract, (d) primary construction, (e) other construction costs, includ-

ing: (i) procurement of art, (ii) furniture, (iii) project supervision, (iv) construction security, (v) contingency, and (vi) value added tax, and (f) any other relevant costs; (4) the revenues derived from, or estimated to be derived from, real property sales and gifts associated with the project, if applicable; (5) any unique requirements of the project that may increase the cost of the project, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; (6) the number of waivers required pursuant to section 606 of Appendix G of Public Law 106–113, if applicable; (7) any religious, cultural, or political factors that may affect the cost, location, or construction timeline; (8) the current and projected number of desks, agency presence, and the projected number of United States direct hire staff, Locally Employed Staff, and Third Country Nationals; (9) the current and projected number of beds, if applicable; (10) the most recent rightsizing analysis, and a justification for exceeding the staffing projections of such rightsizing analysis, if applicable; (11) with respect to new projects not previously justified to the Committees on Appropriations, confirmation that the Department of State has completed the requisite value engineering studies required pursuant to OMB Circular A–131 and Bureau of Overseas Building Operations Policy and Procedure Directive, Cost 02 and the Department’s adjudication of those recommendations; (12) the project’s scheduled start and completion date, actual start and current estimated completion date, and an explanation of any changes; and (13) any increase in cost to the project resulting from the suspension, termination, or delay of project work during the COVID–19 pandemic.

*Other repair and construction.*—The Committee recommendation includes \$100,276,000 for other repair and construction. These funds support the repair, rehabilitation, improvement, and upgrade of diplomatic facilities around the world.

*Operations.*—The Committee recommendation includes \$669,524,000 for Operations, which is \$27,424,000 above the request. Funding for Operations provides support for the five major organizational components of the Bureau of Overseas Buildings Operations: Planning and Real Estate; Program Development, Coordination and Support; Construction, Facility and Security Management; Operations; Resource Management; and Domestic Renovations.

*Operating plan.*—Section 7061 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department of State in fiscal year 2021 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales or gifts for all projects in fiscal year 2020.

### *Reports*

*Contingency savings.*—The Committee understands from the information included in the notifications received in prior years that the Department of State has contingency savings on previously appropriated construction projects. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations at the end of each fiscal quarter on such contingency savings.

*Project reports.*—The Secretary of State is directed to submit bi-annual reports on the Beirut Embassy, Mexico City Embassy, New Delhi Embassy, Erbil Consulate, and Jakarta Embassy projects. Such reports shall include the following information: (1) a detailed breakout of the project factors that formed the basis of the initial cost estimate used to justify such project to the Committees on Appropriations; (2) a comparison of the current project factors as compared to the project factors submitted pursuant to (1), and an explanation of any changes; (3) the impact of currency exchange rate fluctuations on project costs; and (4) a copy of the most current working estimate that supports the basis for each report.

#### EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal Year 2020 enacted level .....	\$7,885,000
Fiscal Year 2021 request .....	7,885,000
Committee recommendation .....	7,885,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$7,885,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

The recommendation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for the following purposes: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to Repatriation Loans Program. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program, should additional funds be required due to an unanticipated increase in the number of loans.

#### REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal Year 2020 enacted level .....	\$1,300,000
Fiscal Year 2021 request .....	1,300,000
Committee recommendation .....	1,300,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$1,300,000 for the subsidy cost of repatriation loans.

#### PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal Year 2020 enacted level .....	\$31,963,000
Fiscal Year 2021 request .....	26,312,000
Committee recommendation .....	31,963,000
Change from enacted level .....	0
Change from request .....	+5,651,000

The Committee recommendation includes \$31,963,000 for Payment to the American Institute in Taiwan. The Committee recommendation supports operating expenses of the American Insti-

tute in Taiwan (AIT), and funds may also be made available for consular upgrades and special projects including support for the Global Cooperation and Training Framework.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the AIT and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of this Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the AIT to carry out these activities.

#### INTERNATIONAL CENTER, WASHINGTON, DISTRICT OF COLUMBIA

Fiscal Year 2020 enacted level .....	\$743,000
Fiscal Year 2021 request .....	743,000
Committee recommendation .....	2,743,000
Change from enacted level .....	+2,000,000
Change from request .....	+2,000,000

The Committee recommendation includes \$2,743,000 for site security and routine maintenance and repairs to public spaces of the International Center, Washington, D.C.

The Committee recommendation includes increased funding for the repair and maintenance of the International Center infrastructure including street repaving, general repair and replacement of sidewalks and walkways, and the repair and replacement of existing perimeter fencing, as necessary.

#### PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Fiscal Year 2020 enacted level .....	\$158,900,000
Fiscal Year 2021 request .....	158,900,000
Committee recommendation .....	158,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

These funds are mandatory for budget scorekeeping purposes and are appropriated by the Foreign Service Act of 1980, for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

#### INTERNATIONAL ORGANIZATIONS

##### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$1,473,806,000
Fiscal Year 2021 request .....	966,224,000
Committee recommendation <sup>2</sup> .....	1,505,928,000
Change from enacted level .....	+32,122,000
Change from request .....	+539,704,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$96,240,000 designated under this heading for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$96,240,000 designated under this heading for Overseas Contingency Operations.

The Committee recommendation includes \$1,505,928,000 for Contributions to International Organizations, of which \$96,240,000 is designated for OCO/GWOT, and requires that not later than 30 days after enactment of this Act not less than \$118,949,000 and \$53,909,000 be disbursed to the World Health Organization and the North Atlantic Treaty Organization, respectively. Unless otherwise provided for in this Act or another provision of law, and with the exception of organizations from which the United States has withdrawn, this Act assumes the payment of the full United States assessment at each respective organization funded under this heading.

*Transparency and accountability.*—This Act continues the transparency and accountability reporting requirements under section 7048(a) from prior years. However, the Committee recommendation does not include the 15 percent withholding and certification requirement included in prior years due to improvements by international organizations in meeting such requirements and the Administration's substantial delays in submitting the report in prior years, which has resulted in untenable delays in the payment of United States assessments.

Pursuant to section 7048(b), the Committee continues to support prior year prohibitions on paying for any United States delegation or contribution to any specialized agency, body, or commission of the United Nations (UN) if such an agency, body, commission, or organization is chaired by government that provides support for international terrorism.

*Anti-Israel bias at the United Nations.*—The Committee remains concerned about continued anti-Israel bias at the United Nations and supports the withholding of a proportionate share of the costs to entities deemed to be anti-Israel, which in the past have included the Division for Palestinian Rights in the Department of Political Affairs; the Committee on the Exercise of the Inalienable Rights of the Palestinian People; and the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories. The Committee includes further language under *Reports* in this heading.

*UN Human Rights Council.*—Pursuant to section 7048(c), funds shall be made available to the UN Human Rights Council (UNHRC) unless the Secretary of State determines and reports to the Committees on Appropriations that participation in the Council does not serve the national interest of the United States and that the Council is not taking significant steps to remove Israel as a permanent agenda item nor taking actions to ensure integrity in the election of members to such Council. The Committee remains concerned about the credibility and effectiveness of UNHRC and notes with disappointment the ascension to UNHRC of countries with poor human rights records. The Committee is also concerned with the continued, disproportionate focus of UNHRC on Israel and its anti-Israel bias. The Committee continues to disapprove of UNHRC resolution A/HRC/31/L.39, which is counterproductive to achieving peace between Israel and the Palestinians. The Committee includes further language under *Reports* in this heading.

*Capital projects.*—The operating plan submitted pursuant to section 7061 of this Act for funds made available under this heading shall include information on capital projects.

*Universal Postal Union.*—The Committee is concerned with the continued use of the international postal system to send opioids and other illicit drugs to the United States, especially from China. The Committee directs the Secretary of State to work with the Universal Postal Union to adopt and implement measures to further strengthen the security of the mail system, including improvements to the quality of data collection and further adoption of the advanced electronic data system. The Department of State should consult with the Committees on Appropriations on steps being taken to address these concerns.

Pursuant to section 7053 of this Act, the Committee recommendation includes prior year language relating to unpaid parking fines and real property taxes owed by foreign governments.

#### *Reports*

*Annual report on anti-Israel bias.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations describing instances of anti-Israel bias at the United Nations, including identification of the agencies and entities where such bias has been demonstrated in the past. Such report may accompany the annual report submitted pursuant to section 4(a) of Public Law 79–264 on United States participation in the United Nations.

*Credits.*—The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than May 1, 2021, and 30 days after the end of fiscal year 2021, on any credits attributable to the United States, including from the United Nations Tax Equalization Fund, and provide updated fiscal year 2021 and fiscal year 2022 assessment costs including offsets from available credits and updated foreign currency exchange rates. The Committee directs the Secretary of State to notify the Committee on Appropriations when credits are applied to any assessed contribution, including any payment of arrearages. Any notification regarding funds appropriated by this Act or prior Acts or any operating plan submitted pursuant to section 7061 of this Act shall include an estimate of all known credits currently attributable to the United States and provide updated assessment costs including offsets from available credits and updated foreign currency exchange rates.

*UNHRC.*—The Committee directs the Secretary of State to submit an updated report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on all United States contributions to the UNHRC for the preceding fiscal year, including amounts provided through the UN Regular Budget and through voluntary contributions.

*United Nations and United States companies.*—The Committee directs the Department of State and United States Ambassador to the United Nations to ensure American manufacturers and suppliers are not being unfairly excluded or discriminated against through procurement processes and are being fairly treated. Not later than 45 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations with regard to the procurement processes at UN organizations.

*Withholdings.*—Pursuant to section 7048(f), the Secretary of State shall report to the Committees on Appropriations, not later than 45 days after enactment of this Act, detailing the amounts of funds available to any organization, department, agency, or program within the UN system that are withheld due to any provision of law. The report shall include any time additional funds are withheld.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$1,526,383,000
Fiscal Year 2021 request .....	1,079,200,000
Committee recommendation <sup>2</sup> .....	1,456,314,000
Change from enacted level .....	-70,069,000
Change from request .....	+377,114,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$988,656,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$705,994,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$1,456,314,000 for Contributions for International Peacekeeping Activities, of which \$705,994,000 is designated for OCO/GWOT. The Committee remains concerned about the growing arrears owed to the United Nations, projected to exceed a total of over \$1 billion for fiscal years 2017 to 2020. The Committee has included under this heading authority for the Secretary of State to exceed the 25 percent statutory peacekeeping cap, and notes resources from peacekeeping credits and prior year carryover will be available during fiscal year 2021 to exceed the 25 percent statutory cap and limit accumulation of additional arrears. The Committee provides funding to pay assessed expenses and arrears for the UN Support Office in Somalia under Peacekeeping Operations instead of under this heading.

*New or expanded missions.*—The Committee recommendation continues language requiring notification at least 15 days in advance of voting for any new or expanded mission, including the estimated cost and duration of the mission, the objectives of the mission, the national interest that will be served, and the exit strategy. The Committee notes that the notification may be provided less than 15 days in advance of voting for a new or expanded mission in the event of an emergency. The Committee expects the Secretary of State to ensure the appropriate and judicious application of this provision.

*Other requirements.*—The Committee recommendation continues language carried in prior years making funds available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities, and also continues language prohibiting funds for any peacekeeping mission that involves United States Armed Forces under the command and control of a foreign national unless certain requirements have been met.

*Trafficking in persons and sexual exploitation and abuse.*—The Committee recommendation includes language carried in prior years prohibiting funds unless the Secretary of State certifies and reports to the Committees on Appropriations on a peacekeeping mission-by-mission basis that the UN is implementing effective policies and procedures to prevent UN employees, contractor personnel, and peacekeeping troops serving in such mission from trafficking in persons, exploiting victims of trafficking, or committing

acts of sexual exploitation and abuse or other violations of human rights.

*Report*

*Credits.*—The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than May 1, 2021, and 30 days after the end of fiscal year 2021, on any credits attributable to the United States, including those resulting from United Nations peacekeeping missions or the United Nations Tax Equalization Fund, and provide updated fiscal year 2021 and fiscal year 2022 assessment costs including offsets from available credits.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal Year 2020 enacted level .....	\$85,070,000
Fiscal Year 2021 request .....	98,770,000
Committee recommendation .....	98,770,000
Change from enacted level .....	+13,700,000
Change from request .....	0

The Committee recommendation includes a total of \$98,770,000 for International Boundary and Water Commission (IBWC), United States and Mexico, including \$49,770,000 for Salaries and Expenses and \$49,000,000 for Construction.

The Committee recommendation includes funds consistent with prior fiscal years for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande, including environmental, hydrologic, hydraulic, and low water weir studies along the Rio Grande Valley that are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994. The Committee also supports efforts to reduce the amount of sediment and other activities, including eradication and mechanical control of carrizo cane, to maintain the health of the river.

*Carrizo cane eradication.*— The Committee includes an additional amount of up to \$10,000,000 to improve the effectiveness of the IBWC’s mechanical efforts to control and eradicate carrizo cane from the banks and floodplain of the Rio Grande River. The Secretary of State, in consultation with the United States Commissioner to the IBWC, is directed to report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the intended uses of funds for such purposes and shall also include in such report a description of IBWC coordination with federal, state, local entities, and with other stakeholders.

The Committee is concerned with the high number of grazing leases recently terminated by the International Boundary and Water Commission (IBWC), at the U.S.-Mexico border. Between 2009 and 2017, 78 grazing leases with ranchers on floodplain property have been terminated, with over a hundred ranchers being given notices to vacate this year. These leases facilitate a cost-effective way for the IBWC to maintain property and clear vegetation along the Rio Grande, while benefiting the local agricultural industry.



Therefore, the Committee provides \$250,000, under the Salaries & Expenses heading, for additional IBWC staffing and other resources to sufficiently review lease compliance, in coordination with the U.S. Department of Agriculture’s Animal and Plant Health Inspection Service (APHIS), and work with lessees to amend or renew their agreements should an Environmental Assessment support continuance of a grazing lease program. An additional \$250,000 is provided, under this heading, to process public input in accordance with the National Environmental Policy Act (NEPA) and determine the best use for this land in the interests of the federal government and the environment. The Commission is directed to report back to Committee, within 60 days of the passage of this Act, on progress made in this regard.

*Report*

*Release of effluent.*—The Committee is concerned about the adverse impact on communities in the United States from the release of effluent from Mexico. The Committee directs the Secretary of State and the United States Commissioner to the IBWC to work with the Government of Mexico to facilitate a resolution, and to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, with respect to steps taken prior to such enactment and steps planned during fiscal year 2021 to achieve a resolution.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal Year 2020 enacted level .....	\$15,008,000
Fiscal Year 2021 request .....	10,661,000
Committee recommendation .....	15,008,000
Change from enacted level .....	0
Change from request .....	+4,347,000

The Committee recommendation includes \$15,008,000 for American Sections, International Commissions, of which \$10,802,000 is for the International Joint Commission (IJC).

*Great Lakes-St. Lawrence River Adaptive Management Committee.*—The Committee includes funding consistent with the prior year level for the IJC’s Great Lakes-St. Lawrence River Adaptive Management Committee for Phase II of their expedited review of IJC’s Plan 2014.

*Report*

*Boundary Waters Treaty.*—The Committee supports the 1909 Boundary Waters Treaty. The Committee recommendation includes funding to allow the IJC to evaluate and monitor water quality in the Rainy River Drainage Basin to prevent violations of the Boundary Waters Treaty. The IJC is directed to report to the Committees on Appropriations not later than 90 days after enactment of this Act on the status of such efforts.

INTERNATIONAL FISHERIES COMMISSIONS

Fiscal Year 2020 enacted level .....	\$62,718,000
Fiscal Year 2021 request .....	34,676,000
Committee recommendation .....	60,718,000
Change from enacted level .....	–2,000,000
Change from request .....	+26,042,000

The Committee recommendation includes \$60,718,000 for International Fisheries Commissions.

The Committee recommendation includes funds necessary to fully support the anticipated United States assessments, other expenses related to these commissions, and for the participation of non-government United States commissioners to the various commissions.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7061 of this Act.

INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/Activity	Budget Authority
Great Lakes Fisheries Commission .....	44,682
<i>of which, Grass Carp</i> .....	[1,000]
Inter-American Tropical Tuna Commission .....	1,750
Pacific Salmon Commission .....	6,185
International Pacific Halibut Commission .....	4,582
Other Marine Conservation .....	3,519

*Great Lakes Fishery Commission (GLFC).*—The Committee recommendation includes not less than \$36,990,000 for operations, sea lamprey control requirements, and fishery research, for the Great Lakes. The recommendations also includes not less than \$1,000,000 to address grass carp in the Great Lakes. The Committee intends that the funds made available for the GLFC be prioritized for meeting the United States obligations under the 1954 Convention on Great Lakes Fisheries.

*Pacific Salmon Commission.*—The Committee recommendation includes a total of \$6,185,000 for the United States share of the costs of carrying out the Pacific Salmon Treaty, and \$1,750,000 for the last half of the United States contribution to the Mark-Selective Fishery Fund.

*Arctic Council.*—The Committee recommendation includes not less than the United States share of operating expenses for the Arctic Council. The Committee recognizes the value of United States engagement at the Arctic Council and encourages the Secretary of State to prioritize engagement at the Council as a key element of United States’ strategy in the Arctic.

RELATED AGENCY

UNITED STATES AGENCY FOR GLOBAL MEDIA

Fiscal Year 2020 enacted level .....	\$810,396,000
Fiscal Year 2021 request .....	637,252,000
Committee recommendation .....	637,252,000
Change from enacted level .....	– 173,144,000
Change from request .....	0

The Committee recommendation includes \$637,252,000 to carry out United States international communications activities and operations overseen by the United States Agency for Global Media (USAGM), formerly known as the Broadcasting Board of Governors, of which \$632,732,000 is for International Broadcasting Operations and \$4,520,000 is for Broadcasting Capital Improvements.

## INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation includes \$632,732,000 for International Broadcasting Operations, which is the same as the request.

In order to better support the policy of the United States to promote the right of freedom of opinion and expression, including the right to receive and impart information and ideas through any media, the International Broadcasting Act of 1994 streamlined United States international media entities into what is now the USAGM. The reorganization and consolidation, along with subsequent amendments to the Act, achieved important reforms and economies to strengthen the capability of the United States to use media to support the free exchange of news and information in a rapidly changing international environment, especially among peoples living under repressive regimes. A central theme set forth in the standards and principles portion of the Act is that the work of USAGM and its entities be vigilant in maintaining a strong firewall between the work of its entities and grantees and any political influence by federal and other government officials. The statutory firewall and highest standards of professional journalism are further described in part 531 of title 22, Code of Federal Regulations.

However, recent action by the USAGM Chief Executive Officer (CEO) to summarily dismiss senior Agency officials and entity heads, including the head of the Voice of America (VOA) office of the standards editor, raise serious questions about the Agency's commitment to maintaining the firewall and upholding the highest standards of professional journalism. For this reason, and until the Committee is assured that Agency leadership will uphold longstanding principles of independent journalism described in part 531 of title 22, Code of Federal Regulations, the Committee recommendation includes \$632,732,000 for International Broadcasting Operations, which is the same as the budget request and \$165,964,000 below fiscal year 2020. The Committee will continue to review actions of the USAGM as the appropriations process for fiscal year 2021 proceeds and reassess Agency funding actions and requirements prior to the conclusion of such process.

International Broadcasting Operations (IBO) funds the operating, programming, and engineering costs of the Agency, including VOA, and the Office of Cuba Broadcasting (OCB), as well as the independent grantees: Radio Free Europe/Radio Liberty (RFE/RL); Radio Free Asia (RFA); the Middle East Broadcasting Networks (MBN); and the Open Technology Fund (OTF). Funds made available under this heading are allocated according to the following table and are subject to the requirements of sections 7015 and 7061 of this Act:

## INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Entities/Grantees	Budget Authority
Federal Entities	
International Broadcasting Bureau .....	42,800
Voice of America .....	191,559
Office of Cuba Broadcasting .....	12,973

## INTERNATIONAL BROADCASTING OPERATIONS—Continued

[Budget authority in thousands of dollars]

Entities/Grantees	Budget Authority
Technology, Services and Innovation .....	152,347
Subtotal, Federal Entities .....	399,679
Independent Grantee Organizations:	
Radio Free Europe/Radio Liberty .....	87,261
Radio Free Asia .....	39,519
Middle East Broadcasting Networks .....	96,773
Open Technology Fund .....	9,500
Subtotal, Grantees .....	233,053
Total, International Broadcasting Operations .....	632,732

The Committee recommendation includes the requirements that: (1) any significant modifications to USAGM broadcast hours previously justified to Congress, including changes to transmission platforms, for all USAGM language services shall be subject to the regular notification procedures of the Committees on Appropriations; (2) funds appropriated under this heading are made available in accordance with part 531 of title 22 Code of Federal Regulations, as in effect on June 11, 2020; (3) the CEO notify the Committees on Appropriations within 15 days of any determination by the CEO that any of its broadcast entities provides an open platform for international terrorists or those who support international terrorism, or is in violation of the principles and standards set forth in subsections (a) and (b) of section 303 of the United States International Broadcasting Act of 1994 or part 531 of title 22, Code of Federal Regulations, as in effect on June 11, 2020; and (4) not later than 90 days after enactment of this Act the Inspector General for the Department of State and USAGM conduct a financial and performance audit and issue a report on compliance by the Agency with the part 531 of title 22, Code of Federal Regulations.

*Balkans.*—The Committee supports continuation of RFE/RL broadcasting to the Balkans.

*Central and Eastern Europe.*—The Committee is deeply concerned with significant media consolidation in the hands of government-friendly outlets in Central and Eastern European nations. Limited free press creates increased opportunities for the spread of disinformation and facilitates the rise of corruption. The Committee commends RFE/RL for restarting critical language services in such countries. The Committee supports RFE/RL programming in Central and Eastern Europe, including coverage in rural areas and through the Hungarian language services.

*China and other East Asia and the Pacific.*—The Committee supports the implantation by the USAGM of a Global China Strategy with the aim of: (1) enhancing access to fact-based, timely, and engaging news and information through the Mandarin, Tibetan, Uyghur, and Cantonese language services of VOA and RFA by increasing programming and breaking through the Government's information firewall; (2) combating China's growing disinformation efforts globally; (3) building resilient, independent media through support of training and collaboration with vulnerable independent media organizations in markets targeted by China; and (4) devel-

oping technologies to combat censorship and overcome surveillance by governments seeking to restrict access to safe and uncensored news and information. Such efforts should also include the production of content for affiliate partners in both the Asian and African continents, as well as additional distribution channels within the refugee camps and refugee populations in Bangladesh, Libya, and Kenya with a focus on woman, girls, and youth.

The Committee supports the Tibetan language services of the VOA and RFA, which the Committee understands provide the only sources of independent information accessible to the people of Tibet.

The Committee supports the work of the Uyghur Service of RFA, including the daily radio broadcast digital content and social media operations and original reporting.

The USAGM shall include detailed information concerning the allocation of the funds for a Global China Strategy in the program plan required by section 7061(a) of this Act.

Section 7043(d)(2) of this Act continues the directive from prior years that funds under this heading be made available to maintain broadcast hours into North Korea at not less than the levels of the previous year.

*Countering Russian disinformation.*—The Committee supports efforts to counter Russia’s aggressive disinformation and propaganda campaign, particularly through the development of effective Russian language programming. The Committee notes that USAGM’s *Current Time*, a 24/7 Russian language digital television network, is intended to provide Russian speakers around the world with truthful, independent journalism. The Committee includes further language under Report in this heading.

*Latin America.*—The Committee supports the programming and activities of the Latin America Division of VOA begun in fiscal year 2019. The Committee expects USAGM to continue the focus on countries such as Venezuela and Nicaragua, where authoritarian governments censor news coverage and access to independent media is restricted.

*Office of Cuba Broadcasting.*—The Committee recommendation provides \$12,973,000 for OCB radio and TV Marti, which is the same as the fiscal year 2021 request.

*Open Technology Fund.*—The Committee recommendation includes \$9,500,000 for the OTF, which is the same as the request. In September 2019, OTF was incorporated as an independent non-profit organization and became a USAGM non-federal entity. Repressive regimes, such as China, Iran, and Venezuela are deploying new advanced censorship and surveillance technologies that are designed to stifle dissent, track minorities, and manipulate content online. The mission of OTF is to advance internet freedom in these repressive environments by supporting the research, development, implementation, and maintenance of technologies that provide secure and uncensored access to USAGM’s content through a free and open internet.

Section 7050(c) requires the USAGM CEO to submit to the Committees on Appropriations a spend plan for funds made available for programs to promote Internet freedom globally as enumerated under such section. Such spend plan shall detail amounts planned for programs and activities of OTF.

*Pacific Islands.*—The Committee supports coverage of Voice of America on digital and conventional media to the Pacific Islands, including through the pursuit of regional affiliates. The Committee directs USAGM to include plans for such coverage in the fiscal year 2021 program plan required by section 7061 of this Act.

*Ukrainian Service.*—The Committee supports continuation of the work of the Ukrainian service of VOA, which is carried by 29 national and regional TV stations in Ukraine.

*VOA Pakistan.*—The Committee supports VOA initiating a Sindhi language service and expects the spend plan required by section 7061 of this Act include details on the planned amount for such service.

*Report*

*Russian language program.*—Not later than 45 days after enactment of this Act, the USAGM shall report to the Committees on Appropriations on the allocation by entity and activity of the funds made available under this heading for *Current Time* and other Russian language programming.

BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$4,520,000 for broadcasting capital improvements.

RELATED PROGRAMS

THE ASIA FOUNDATION

Fiscal Year 2020 enacted level .....	\$19,000,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	20,000,000
Change from enacted level .....	+1,000,000
Change from request .....	+20,000,000

The Committee recommendation includes \$20,000,000 for The Asia Foundation for combating misinformation and online fraud through innovative uses of technology, promoting internet connectivity in the Asia-Pacific region, and re-opening programming in the Pacific islands. The Committee recommendation does not assume the closure of The Asia Foundation (TAF) as proposed by the fiscal year 2021 request.

The Committee directs TAF to continue to work in consultation with the Department of State to develop priorities and programming.

The Committee supports the efforts of TAF to seek additional sources of funding to sustain program activities. The Committee directs TAF to include a summary table in the CBJ for fiscal year 2022 detailing total revenue and support by category for fiscal year 2020 and projected for fiscal year 2021.

UNITED STATES INSTITUTE OF PEACE

Fiscal Year 2020 enacted level .....	\$45,000,000
Fiscal Year 2021 request .....	15,740,000
Committee recommendation .....	45,000,000
Change from enacted level .....	0
Change from request .....	+29,260,000

The Committee recommendation includes \$45,000,000 for United States Institute of Peace.

The Committee notes that, in addition to appropriated funds, United States Institute of Peace (USIP) receives resources from interagency transfers, reimbursements, and offsetting receipts to support USIP programs. The Committee directs USIP to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining USIP activities. In addition, the Committee directs USIP to include information in the CBJ for fiscal year 2022 on the amount of funds received from other Federal agencies and the amount of revenue generated from fees and reimbursable agreements.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal Year 2020 enacted level .....	\$245,000
Fiscal Year 2021 request .....	250,000
Committee recommendation .....	250,000
Change from enacted level .....	+5,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2021 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2021 are projected to total \$250,000.

#### EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal Year 2020 enacted level .....	\$270,000
Fiscal Year 2021 request .....	209,000
Committee recommendation .....	209,000
Change from enacted level .....	-61,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2021 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2021 are projected to total \$209,000.

#### ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal Year 2020 enacted level .....	\$124,000
Fiscal Year 2021 request .....	119,000
Committee recommendation .....	119,000
Change from enacted level .....	-5,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2021 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2021 are projected to total \$119,000.

#### EAST-WEST CENTER

Fiscal Year 2020 enacted level .....	\$16,700,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	19,700,000
Change from enacted level .....	+3,000,000
Change from request .....	+19,700,000

The Committee recommendation includes \$19,700,000 for East-West Center to promote people-to-people engagement in the Asia Pacific region and the United States through cooperative study, training, and research. The Committee recommendation does not assume closure of the East-West Center as proposed by the fiscal year 2021 request.

#### NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal Year 2020 enacted level .....	\$300,000,000
Fiscal Year 2021 request .....	67,275,000
Committee recommendation .....	300,000,000
Change from enacted level .....	0
Change from request .....	+232,725,000

The Committee recommendation includes \$300,000,000 for National Endowment for Democracy. Of this amount, \$195,840,000 shall be allocated in the traditional and customary manner, including for the core institutes. The remaining \$104,160,000 shall be for democracy, human rights, and rule of law programs as well as for supporting the National Endowment for Democracy's (NED) mid-to long-term strategic approach and response to immediate and unanticipated challenges or opportunities. The President of the NED shall consult with the core institutes on the use of such funds, and the core institutes shall be eligible to receive funds for such purposes. The Committee encourages the Department of State and USAID to support coordination and cooperation with the NED on developing a comprehensive approach defending democratic norms and values.

Funds made available under this heading shall continue to be provided directly to the NED and shall not be subject to prior approval by the Department of State or USAID. Administrative or management surcharges, and minimal expenses, if any, should be charged to Department of State operating expenses. The NED should not be precluded from competitively bidding on other grant solicitations.

The Committee recommendation includes language exempting funds made available under this heading from the operating plan requirements of section 7061(a) of this Act.

*Central and Eastern Europe.*—The Committee is concerned by the erosion of democracy and furthering of malign Russian and Chinese influences in Central and Eastern Europe and encourages the NED to prioritize programming to counter such malign influences in the region.

*Tibetan communities.*—The Committee recommendation includes funding at not less than prior year levels to promote human rights and democracy in Tibetan communities.

#### *Report*

*Uses of funds.*—The Committee directs the President of the NED to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the proposed uses of the funds provided under this heading on a regional and country basis. The report should include a description of programmatic goals for each region and country and how the planned use of funds will meet such goals. The Committee directs the NED to consult



with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report.

#### OTHER COMMISSIONS

##### COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

###### SALARIES AND EXPENSES

Fiscal Year 2020 enacted level .....	\$675,000
Fiscal Year 2021 request .....	642,000
Committee recommendation .....	642,000
Change from enacted level .....	- 33,000
Change from request .....	0

The Committee recommendation includes \$642,000 for Commission for the Preservation of America's Heritage Abroad, as authorized.

##### UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

###### SALARIES AND EXPENSES

Fiscal Year 2020 enacted level .....	\$4,500,000
Fiscal Year 2021 request .....	4,500,000
Committee recommendation .....	4,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$4,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the IRFA of 1998.

##### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

###### SALARIES AND EXPENSES

Fiscal Year 2020 enacted level .....	\$2,579,000
Fiscal Year 2021 request .....	2,579,000
Committee recommendation .....	2,908,000
Change from enacted level .....	+329,000
Change from request .....	+329,000

The Committee recommendation includes \$2,908,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304.

##### CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

###### SALARIES AND EXPENSES

Fiscal Year 2020 enacted level .....	\$2,250,000
Fiscal Year 2021 request .....	2,250,000
Committee recommendation .....	2,250,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,250,000 for the Congressional-Executive Commission on the People's Republic of China.

The Committee directs the Commission to report annually to the President and Congressional leadership on the compliance of the

People’s Republic of China with international human rights standards, track the rule of law in the People’s Republic of China, and make recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

SALARIES AND EXPENSES

Fiscal Year 2020 enacted level .....	\$3,500,000
Fiscal Year 2021 request .....	4,000,000
Committee recommendation .....	4,000,000
Change from enacted level .....	+500,000
Change from request .....	0

The Committee recommendation includes \$4,000,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions, and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal Year 2020 enacted level .....	\$1,377,246,000
Fiscal Year 2021 request .....	1,311,866,000
Committee recommendation .....	1,364,526,000
Change from enacted level .....	– 12,720,000
Change from request .....	+52,660,000

The Committee recommendation includes \$1,364,526,000 for Operating Expenses.

In addition, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (Public Law 116–136) included \$95,000,000 for Operating Expenses to prevent, prepare for, and respond to coronavirus.

Funds under this heading are provided for salaries and expenses of employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. The recommendation includes funding for not less than 1,600 permanent Civil Service staff and 1,850 permanent Foreign Service Officers, restoring USAID personnel to fiscal year 2016 levels.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7061 of this Act:

OPERATING EXPENSES

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Overseas Operations:	
Field Missions .....	505,316
Salaries and Benefits, U.S. Direct Hire personnel .....	299,623
Subtotal, Overseas Operations .....	804,939

## OPERATING EXPENSES—Continued

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Washington Support:	
Washington Bureaus and Offices .....	105,673
Salaries and Benefits, U.S. Direct Hire personnel .....	391,561
Subtotal, Washington Support .....	497,234
Central Support:	
Information Technology .....	117,798
Rent and General Support .....	131,224
Staff Training .....	22,000
Personnel Support .....	24,851
Other Agency Costs .....	22,180
Subtotal, Central Support .....	318,053
Total, Operating Expenses .....	1,620,226
of which, fiscal year 2021 appropriations .....	1,364,526
of which, from carryover and other sources .....	255,700

*Civil Service and Foreign Service hiring.*—The Committee notes USAID’s slow progress on hiring permanent civil service employees and foreign service officers to the levels directed in section 7064 of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2020. The Committee directs the USAID Administrator to fund and hire personnel at not less than these levels in fiscal year 2021 and fully implement the agency’s Strategic Workforce Plan.

*Gender training.*—The Committee directs the USAID Administrator to ensure that appropriate staff are adequately trained in conducting gender analysis of proposed programs, able to mainstream gender considerations throughout project design, and disaggregate impact through monitoring and evaluation.

*Human Rights Division.*—The Committee recommendation includes funding for the Human Rights Division and LGBTI portfolio at not less than prior year levels.

*Procurement.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

As in prior years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee directs that the thresholds for notification be the same as in prior years.

The Committee continues to be concerned about the difficulty with which United States companies, including small, minority-owned, and disadvantaged business enterprises; universities; and non-governmental organizations have in navigating the acquisitions and assistance process at USAID. The Committee expects that, to the maximum extent practicable, the USAID Administrator shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises and faith-based organiza-

tions fully participate in the provision of goods and services especially if they have a proven record of promoting local self-reliance and democratic governance.

*Science and technology research.*—The Committee notes USAID’s Public Access Plan on increasing access to the results of federally-funded scientific research and directs the USAID Administrator to include an update on such plan in the fiscal year 2022 CBJ.

*Staff care and resilience.*—The Committee is concerned about the health impacts on USAID employees working in high-stress environments such as conflict and post-conflict zones. The Committee supports USAID efforts to provide staff care and resilience tools to its employees. The Committee includes further language under *Reports* in this heading.

*USAID personnel in Greenland.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations prior to taking any action with respect to future United States Direct Hire staffing assignments in Greenland, including listing the position of Senior Development Advisor in Greenland as an eligible assignment in any future USAID Foreign Service bidding cycle.

*Workforce diversity initiatives.*—Funds appropriated under this heading shall be made available to increase USAID workforce diversity initiatives over prior year levels, including for fellowships to promote diversity and excellence in the Foreign Service, such as the Donald M. Payne International Development Graduate Fellowship Program. The Committee includes further language under *Reports* in this heading.

### *Reports*

*Obligation reporting.*—The Committee recognizes USAID’s efforts to increase the transparency of Operating Expense obligations and directs the USAID Administrator to continue to provide quarterly obligation reports as described under this heading in the explanatory statement accompanying the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2020.

*Overseas presence.*—The Committee directs the USAID Administrator to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a report detailing the criteria used to determine USAID’s overseas presence and assigning Foreign Service Officers. Such report shall include current overseas staffing gaps, including vacant, validated positions by mission.

*Procurement.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on any procurement actions for which competition was limited, and the justification for each such action taken, during fiscal year 2020.

*Staff care and resilience.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, detailing a plan to provide mental health services to employees exposed to high threat and high stress environments to include pre-service screening and in-country monitoring. The report shall include the estimated costs of providing such services.

*Strategic workforce plan.*—The Committee directs the USAID Administrator to provide to the Committees on Appropriations, not

later than 45 days after enactment of this Act, and annually thereafter, a comprehensive strategic workforce plan to include proposed United States Direct Hire position levels by overseas region, and bureau or independent office in Washington, a discussion of major workforce drivers, and any proposed changes to USAID's overseas presence for the next three fiscal years.

*Workforce diversity initiatives.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, that describes all workforce diversity activities, including the associated funding and results of such initiatives.

#### CAPITAL INVESTMENT FUND

Fiscal Year 2020 enacted level .....	\$210,300,000
Fiscal Year 2021 request .....	205,000,000
Committee recommendation .....	238,000,000
Change from enacted level .....	+27,700,000
Change from request .....	+33,000,000

The Committee recommendation includes \$238,000,000 for Capital Investment Fund to fund the USAID Capital Security Cost Sharing bill and information technology investments. The recommendation includes increased funding for the fiscal year 2020 Capital Security Cost Sharing Bill. The Committee notes that USAID must submit an operating plan to the Committees on Appropriations as required in section 7061(a) of this Act.

#### OFFICE OF INSPECTOR GENERAL

Fiscal Year 2020 enacted level .....	\$75,500,000
Fiscal Year 2021 request .....	74,881,000
Committee recommendation .....	75,500,000
Change from enacted level .....	0
Change from request .....	+619,000

The Committee recommendation includes \$75,500,000 for Office of Inspector General and directs the OIG to submit its annual audit plan within the first quarter of fiscal year 2021.

In addition, the Coronavirus Preparedness and Response Supplemental Appropriations Act (Public Law 116–123) included \$1,000,000 for the Office of Inspector General for oversight of activities of USAID to prevent, prepare for, and respond to coronavirus.

### TITLE III—BILATERAL ECONOMIC ASSISTANCE

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### GLOBAL HEALTH PROGRAMS

Fiscal Year 2020 enacted level .....	\$9,092,450,000
Fiscal Year 2021 request .....	5,997,966,000
Committee recommendation .....	9,156,975,000
Change from enacted level .....	+64,525,000
Change from request .....	+3,159,009,000

The Committee recommendation includes \$9,156,975,000 for Global Health Programs.

In addition, the Coronavirus Preparedness and Response Supplemental Appropriations Act (Public Law 116–123) included \$435,000,000 for Global Health Programs to prevent, prepare for,

and respond to coronavirus, including other requirements related to the consequences of coronavirus.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

GLOBAL HEALTH PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Maternal and Child Health .....	850,000
of which, Maternal and Neonatal Tetanus .....	2,000
of which, Polio .....	61,000
of which, The GAVI Alliance .....	290,000
Nutrition (USAID) .....	145,000
of which, Iodine Deficiency Disorder .....	2,500
of which, Micronutrients .....	33,000
<i>Vitamin A (non-add)</i> .....	[22,500]
Vulnerable Children .....	24,000
of which, Blind Children .....	3,500
HIV/AIDS (USAID) .....	330,000
of which, Microbicides .....	45,000
HIV/AIDS (Department of State) .....	5,930,000
of which, Global Fund to Fight HIV/AIDS, Malaria and Tuberculosis .....	1,560,000
of which, Joint U.N. Programme on HIV/AIDS [UNAIDS] .....	45,000
Family Planning and Reproductive Health .....	585,475
Other Infectious Diseases (USAID) .....	1,292,500
of which, Global Health Security .....	125,000
of which, Malaria .....	755,000
of which, Tuberculosis .....	310,000
<i>Global TB Drug Facility (non-add)</i> .....	[15,000]
of which, Neglected Tropical Diseases/Other Public Health Threats .....	102,500

*USAID Global Health Programs*

The Committee recommendation includes \$3,226,975,000 for USAID global health programs to be directly apportioned to USAID.

*Health systems strengthening.*—The Committee recognizes the importance of strong health systems in low and middle income countries to the sustainment of global health success and progress in preventing and responding to non-communicable diseases, including cancer. The Committee directs the USAID Administrator and the Global AIDS Coordinator to ensure that not less than 10% of each program line in the “Global Health Programs” table is spent on cross-cutting health system capacity to ensure these systems are affordable, accessible, reliable, and accountable to the people served. These funds should be in addition to ongoing health system capacity building that supports individual programs, and programs should be jointly funded. The Committee includes further language under *Reports* in this heading.

The Committee encourages the USAID Administrator, in consultation with the United States Office of the Global AIDS Coordinator (OGAC) and the Director of the Centers for Disease Control and Prevention (CDC), to increase access to quality health care through frontline health workers, particularly at the community level, as part of their strategy to prevent child and maternal deaths and build sustainable health systems. USAID should pursue strategies to increase the availability of safe surgeries in contexts without water or electricity. The Committee recognizes the important

role of the World Health Organization (WHO) in building the capacity of country health systems and emergency preparedness.

*Maternal and child health.*—The Committee continues funds for programs that have proven effective in reducing maternal and child mortality. The Committee directs USAID to support, at not less than the prior year level, programs to prevent and treat obstetric fistula. The Committee encourages the promotion of early childhood development interventions through USAID's maternal and child health activities.

*Malaria.*—Within the funds made available for malaria, the Committee encourages USAID's continued support for public-private partnerships; research and development; diagnostics and vector control; and access and delivery of anti-malarial medicine, including effective pediatric formulations and alternatives to counter resistance. The Committee continues to encourage USAID to support the development and introduction of anti-malarial tools targeted to young children and those that interrupt transmission of the disease.

*Mental health.*—The Committee recognizes the necessity of integrating mental health screenings for vulnerable populations, particularly in conflict-affected areas, and supports training and education in psychosocial support services for relevant personnel.

*Nutrition.*—The Committee supports effective nutrition interventions, including to reduce stunting and wasting, increase breastfeeding and nutrition supplementation for pregnant women, promote early childhood development, and treat severe malnutrition, including through multilateral mechanisms. The Committee supports implementation of the Multi-Sectoral Nutrition Strategy to cohesively meet the needs of vulnerable women and children, including integration with deworming and water and sanitation efforts. The Committee encourages USAID to make funding available for program implementation research, including in cooperation with other donors and through public-private partnerships, to develop and adopt best practices in nutrition that enhance health outcomes. The Committee includes further language under *Reports* in this heading.

*Other health matters.*—The Committee directs that USAID consult with the Committees on Appropriations on the estimated need and cost-effectiveness of supporting programs that focus on the following health issues: children with hydrocephalus; children with autism; and neurological disorders, including Alzheimer's disease and dementia.

*Polio.*—The Committee provides funding under this heading for global programs to combat and eradicate polio and notes that global polio eradication programs are also funded by the CDC. In addition, the Committee recognizes the important role of the WHO in the elimination of polio.

*Reproductive health and voluntary family planning.*—The Committee recommendation includes \$750,000,000 for reproductive health and voluntary family planning in section 7068 of this Act. The recommendation continues, unchanged in section 7066 of this Act, the restrictions carried in prior years under section 7018 on the use of any funds for abortion as a method of family planning or to motivate or coerce any person to practice abortion.

The Committee recognizes that information and assistance for women and families interested in healthy timing and spacing of pregnancies can enhance maternal and child health and improve the chances of survival of women and children. The Committee urges USAID to prioritize voluntarism and informed choice in expanding the reach and impact of family planning programs by providing counseling, education, and services on a full range of modern and effective contraceptive methods. Furthermore, the Committee urges USAID to promote the awareness and use of Internet-based technology that supports fertility-awareness methods of family planning that are proven effective.

*Research.*—The Committee encourages USAID to include efforts to find new diagnostic and treatment tools for tuberculosis and effective, affordable contraceptives in their research agenda. The Committee includes further language under *Reports* in this heading.

*Tuberculosis (TB).*—The Committee recommendation includes funding to combat drug-susceptible and drug-resistant tuberculosis and recognizes the important role of the WHO in this effort. The USAID Administrator is directed to consult with the Committees on Appropriations regarding the use of funds in this Act for such purposes. The USAID Administrator shall also consult with the Committees on Appropriations on plans for a new United States Government action plan to combat TB drug resistance in all forms.

*Vaccines.*—The Committee notes USAID's investments in malaria and HIV/AIDS vaccine development and supports continued efforts at not less than the prior year level to create effective vaccines for malaria and HIV/AIDS as part of a comprehensive prevention, diagnostic, and treatment strategy. The Committee directs the USAID Administrator to undertake vaccine development efforts to prevent and respond to outbreaks from deadly viruses from funds provided for global health security. Furthermore, the Committee directs the USAID Administrator to consult with the Committees on Appropriations on amounts proposed for vaccine development for fiscal year 2021.

*Vulnerable children.*—The Committee supports USAID's objectives of building strong beginnings, putting family care first, and protecting children from violence, abuse, and neglect through the United States Government Action Plan on Children in Adversity (APCA). USAID should partner with organizations that demonstrate an expertise promoting permanent family-based care, foster care programs in and outside of family networks, and preventing unnecessary family separation. Children recovering from trauma, those in fragile contexts, and migrant children on the move should be prioritized. Funds should also support inclusive, early childhood education. The Committee directs the USAID Administrator to regularly update the Committee on APCA implementation.

#### *Reports, USAID*

*Global health security and emerging health threats.*—The Committee recommendation includes funds to promote global health security and to address emerging health threats overseas. Not later than 30 days after enactment of this Act, and prior to the initial obligation of funds, the Committee directs the USAID Adminis-



trator to submit to the Committees on Appropriations a report on the proposed uses of such funds on a country and project basis including possible contributions to multilateral mechanisms. The Committee directs that such report shall be updated and submitted to the Committees on Appropriations every 90 days until the funds are obligated.

*Health systems.*—The USAID Administrator and United States Global AIDS Ambassador are directed to send to the Committees on Appropriations, not later than 120 days after enactment of this Act, a report detailing progress on the integration and joint funding of health systems strengthening activities including the implementation of the 10% directive. The report should include a description on how USAID and OGAC are designing these integrated efforts by operating unit and the expected result of this integration on improved performance of country health systems.

*Nutrition.*—The USAID Administrator is directed to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the nutrition outcomes achieved over the previous fiscal year. The report should be publicly available and track progress towards the 2025 World Health Assembly global targets on stunting, wasting, anemia, and breastfeeding.

*Research.*—The Committee directs the USAID Administrator to continue the annual report on health-related research, which is important for transparency and oversight of the agency's work on global health research, to be submitted not later than 45 days after enactment of this Act and posted on a public website.

#### *HIV/AIDS Prevention and Treatment*

The Committee recommendation includes a total of \$6,260,000,000 to fight HIV/AIDS. Of this amount, the Committee recommendation includes \$5,930,000,000 to be directly apportioned to the Department of State.

The Committee recommends that OGAC prioritize pregnant women within programs to prevent and treat HIV and expects OGAC to continue efforts to provide HIV positive pregnant women services to prevent mother-to-child transmission, including targeted testing strategies and adherence support through breastfeeding. Additionally, the Committee recommends that OGAC build upon the success of the Accelerating Children's Treatment Initiative, particularly for infants and young children at the highest risk of dying without treatment. The Committee urges OGAC to ensure that women and girls have adequate access through their existing health providers to HIV/AIDS prevention, care, and treatment services.

For PEPFAR, sustainability means that a country has the services, systems, and resources to effectively and efficiently control the HIV/AIDS epidemic. The Committee notes that a country-by-country assessment of sustainability and the country-specific obstacles to sustainability have not been included in the annual report as directed and directs PEPFAR to correct this in the upcoming report.

*Cervical cancer.*—The Committee understands OGAC and USAID are exploring partnerships to prevent the spread of human papillomavirus and cervical cancer through screening and treatment programs in low-income countries with high prevalence and directs OGAC and USAID to consult with the Committees on Ap-

appropriations on plans for and progress of such partnerships. The Committee notes there was no request for programs to diagnose or treat cervical cancer, and the Committee directs that no funds be reprogrammed from multilateral organizations for such purpose.

*Global Fund.*—The Committee recommendation includes \$1,560,000,000 for the second installment of the sixth replenishment of the Global Fund to Fight AIDS, Tuberculosis, and Malaria. The Committee notes that this amount shall be fully obligated for this second installment unless the conditions of section 202(d) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003, as amended, have not been met, or the maximum threshold in such section has been exceeded. Oversight of the Global Fund remains a top priority, as well as continued support for an independent Office of the Inspector General. The Committee includes further language under *Reports* in this heading.

*Key populations.*—The Committee expects that key populations are a priority in PEPFAR's prevention and treatment strategies to include countering stigma and discrimination of lesbian, gay, bisexual, transgender, and intersex (LGBTI) persons. The Committee includes further language under *Reports* in this heading.

*Microbicides.*—The Committee recommends continued support for microbicide development and directs OGAC to coordinate with USAID, the National Institutes of Health, other Federal agencies, and donors in order to advance microbicide development and implementation. The Committee directs OGAC to work with USAID on a plan for product rollout and access and update the Committees on Appropriations on a regular basis on the use of funds in fiscal year 2021.

*Programs for vulnerable children.*—The Committee encourages OGAC to continue to align existing programs for vulnerable children with the goals and objectives of APCA and ensure that orphans and vulnerable children remain a priority within PEPFAR country programs. The Committee directs the Secretary of State to include in the next annual report how the ten percent target for orphans and vulnerable children was met for that fiscal year including country-level accounting.

#### *Reports, OGAC*

*Global Fund.*—The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the Global Fund's progress on the following: (1) maintaining transparency, including the publication of the Global Fund OIG reports on a public website; (2) providing sufficient resources and policies for an independent OIG; (3) publication of regular audits and investigations of financial, programmatic, and reporting aspects of the Global Fund, its grantees, recipients, and Local Fund Agents; and (4) enforcement of policies which reflect best practices for the protection of whistleblowers.

*Key populations.*—The Committee directs the Secretary of State to submit a report, not later than 60 days after enactment of this Act, to the Committees on Appropriations on efforts to reach key populations in bilateral and multilateral prevention and treatment programs including efforts to address root causes of stigma and discrimination.

*Pediatric treatment.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on PEPFAR’s current and planned activities to: (1) reduce new HIV infections in children and adolescents; (2) link HIV-positive children and adolescents to the most effective treatment regimens and retain them in care; and (3) mitigate the impact of HIV/AIDS on children and adolescents in HIV-affected communities.

## DEVELOPMENT ASSISTANCE

Fiscal Year 2020 enacted level .....	\$3,400,000,000
Fiscal Year 2021 request <sup>1</sup> .....	0
Committee recommendation .....	3,800,000,000
Change from enacted level .....	+400,000,000
Change from request .....	+3,800,000,000

<sup>1</sup>The fiscal year 2021 request proposes to consolidate funds under this heading and Economic Support Fund.

The Committee recommendation includes \$3,800,000,000 for Development Assistance. Programs funded by this account should be directed for long-term development programs to build the resilience and stability of communities and support broad-based economic growth. The Committee’s recommendation includes most countries’ long-term development programs even if they are also receiving support under Economic Support Fund.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

## DEVELOPMENT ASSISTANCE

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
<b>Africa:</b>	
Cameroon .....	4,000
Central Africa Republic .....	3,000
Liberia .....	65,500
Malawi higher education .....	10,000
Niger .....	22,000
Somalia .....	60,000
Sudan .....	15,000
Counter-Lord’s Resistance Army Program .....	10,000
<b>East Asia and the Pacific:</b>	
Burma .....	45,000
Vietnam Education Foundation Act .....	10,000
<b>Near East</b>	
Morocco .....	10,000
Refugee Scholarships .....	8,000
<b>South and Central Asia:</b>	
Bangladesh labor programs .....	3,000
Sri Lanka .....	20,000
<b>Western Hemisphere:</b>	
Barbados and Eastern Caribbean .....	2,000
Haiti .....	51,000
<i>of which, reforestation</i> .....	8,500
<b>Global Programs:</b>	
Combating Child Marriage .....	15,000
Community Development Fund .....	80,000
Countering Chinese Influence Fund .....	37,500
Development Innovation Ventures .....	23,000
Disability Programs .....	12,500
Feed the Future Innovation Labs .....	55,000
Global Crop Diversity Trust .....	5,500

## DEVELOPMENT ASSISTANCE—Continued

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Ocean Freight Reimbursement Program .....	1,500
Office of Education .....	50,000
Trade Capacity Building .....	18,000
USAID Advisor for Indigenous Peoples Issues .....	4,250
Low Cost Eyeglasses Pilot Program .....	3,500
Victims of Torture .....	12,000
Wheelchairs .....	5,000

*Agriculture*

The Committee recommendation includes not less than \$1,005,600,000 for food security and agriculture development as authorized by the Global Food Security Act of 2016 (Public Law 114–195). The Committee appreciates the whole-of-government approach presented in the Global Food Security Strategy and directs the USAID Administrator to consult with the Committees on Appropriations on such strategy, including the benchmarks and performance metrics. The Committee recognizes the importance of bio-fortification as a part of the Global Food Security Strategy and urges continued support for such efforts.

The Committee supports Feed the Future’s comprehensive approach to combating global food insecurity and poverty and intends that programs are prioritized for small-holder farmers, particularly for women, and other vulnerable populations. The Committee recognizes the importance of building and scaling local entrepreneurial networks that directly serve smallholder farmers and supports further development of such efforts in Africa, including through partnerships with United States land-grant universities focused on irrigation and agricultural intensification.

The Committee supports efforts to ensure there are adequate storage facilities and distribution systems available in recipient countries to prevent spoilage or waste, and encourages the deployment of American technology and management systems to enhance post-harvest food safety and security. The USAID Administrator, in consultation with the Secretary of Agriculture, should pursue ways to collaborate to improve rural development including education, research, and markets in agriculture-dependent countries in the model of the Farmer-to-Farmer program. The Committee intends that funds provided to countries for food security and agricultural development should be made available at levels not less than the prior fiscal year, particularly for countries with high levels of food insecurity, and encourages USAID to consider expanding Feed the Future Target Countries.

*Agricultural research.*—The Committee recommendation includes not less than \$142,200,000 for the research initiatives of the Bureau for Food Security, of which \$55,000,000 is for the Feed the Future Innovation Labs. Research programs should prioritize smallholder agricultural productivity by developing new crop, water mitigation, and livestock and production system technologies that improve yields, profitability and nutritional quality of foods, as well as addressing emerging pest, disease, and environmental threats to food security in areas where hunger, extreme poverty and inadequate nutrition persist. The Committee directs that the

request level for the research and development initiatives be designated in the CBJ for fiscal year 2022.

*Market-based social enterprises.*—The Committee supports the work of market-based social enterprises, and encourages USAID to continue partnering with organizations that engage with small-holder farmers or other beneficiaries in cost-sharing programs to reduce the cost of program administration.

#### *Economic Growth*

*Illegal, unreported, unregulated (IUU) fishing.*—The Committee encourages USAID to support efforts to combat IUU fishing by building the capacity of countries to adopt sustainable fisheries management and seafood import monitoring programs.

*Microenterprise and microfinance.*—The Committee recommendation includes funds for micro, small, and medium-sized enterprises and directs the USAID Administrator to prioritize such investments in sub-Saharan Africa to reach the poorest and most marginalized. The Committee supports microfinance programs to promote economic development in communities throughout the developing world and encourages USAID to continue such programs in Mexico and Central America. The Committee supports funding consistent with prior years to support the programs and activities of the Office of Private Capital and Microenterprise.

*Trade capacity building.*—The Committee continues to support capacity building activities, specifically on labor and environmental standards, in countries with free trade agreements with the United States to ensure that United States workers and businesses can compete on a level playing field. The Committee directs that not less than half of such funding be allocated for labor activities, including efforts to bring workers into the formal economy. The Committee includes further direction under *Reports* in this heading.

#### *Education*

*American Schools and Hospitals Abroad (ASHA).*—The Committee recommendation includes not less than \$30,000,000 for the ASHA program. The Committee continues to recognize the important contributions made to United States foreign policy interests by institutions funded by this program, including fostering a positive image of the United States around the world. The Committee expects USAID to allocate funds to administer the ASHA program from funds provided for Operating Expenses on a proportionate basis with other agency programs. The Committee directs the USAID Administrator to notify the Committees on Appropriations prior to making any changes to the annual solicitation for ASHA, including consulting with the Committees on Appropriations not less than 15 days prior to issuing the annual solicitation for ASHA.

*Basic education.*—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. The Committee recommendation includes not less than \$975,000,000 for basic education programs in this Act. The Committee includes further language under *Reports* in this heading.

The Committee encourages USAID to build local capacity and leadership development in the education sector and ensure all children gain the foundational skills essential to success. Basic edu-

cation funds should also be used for secondary education activities and to prioritize girls education which is critical to their future economic empowerment and United States foreign policy objectives. The Committee encourages the USAID Administrator to continue the deployment of inclusive education methodologies, and to develop tools to guide its staff and implementing partners in these practices to ensure access to school for all children including those with disabilities.

The Committee believes that schools can be centers of learning and development for an entire community and expects programs in other sectors to be integrated with educational and school feeding programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. The Committee recommends USAID consider school-based eye health programs to help ensure access to eyeglasses for children.

*Higher education.*—The Committee recommendation includes not less than \$235,000,000 for assistance for higher education in an open and competitive manner. The recommendation includes funds for partnerships between higher education institutions in the United States and Malawi focused on innovation and economic growth. The Committee expects these investments to leverage other opportunities to increase access to higher education, governance, and economic growth in Malawi. The Committee notes the important role United States universities have played in advancing recent innovations in e-learning and encourages the growth of these programs to expand access to higher education in other countries.

The Committee commends USAID for its engagement with United States universities to solve the world's most challenging development problems, including through the Feed the Future Innovation Labs and the Higher Education Solutions Network.

The Committee supports funds for higher education programs in the Western Hemisphere. The Committee notes that reaching underserved populations in Latin America and the Caribbean with educational programs of sufficient duration to provide leadership, language skills, and career training is important for countries' economic and social development. Therefore, the Committee urges USAID to prioritize educational opportunities at post-secondary institutions for underserved populations in the region.

*Environment.*—The Committee supports efforts to address changes in the environment that are impacting global stability and United States national security. Additional resources for forest protection and restoration can assist in avoiding the most catastrophic effects of climate change. USAID and the Department of State shall include reforestation and grasslands restoration in the design and planning of environmental and food security activities where appropriate utilizing both bilateral and multilateral mechanisms. The Committee directs the Secretary of State to monitor illegal timber harvesting in partner countries and to discourage such activities if they are found.

The Committee supports important conservation work in Africa including diverse national parks, community conservancies and programs against wildlife trafficking. The Committee is interested in assuring that American investments in these efforts are secure

and that the richness of programs supporting biodiversity are properly funded. The Committee directs the USAID Administrator to conduct a review of current needs and make recommendations for funding levels that can sustain this work for people and ecosystems.

The Committee supports continued funding of great apes and Indonesian orangutan conservation at not less than prior year levels.

The Committee supports the development of programming and partnerships on climate forecasting and early warning and response systems, including in Mongolia and other areas that lack climate forecasting tools.

Environment funds provided to other Federal agencies should be transferred not later than 30 days after enactment of this Act and may be made prior to the requirements of sections 7015 and 7061 having been met.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### FUNDING FOR ENVIRONMENT AND ENERGY PROGRAMS

[Budget authority in thousands of dollars]

Account/Program	Budget Authority
Andean Amazon .....	23,500
Brazilian Amazon .....	15,000
Central Africa Regional Program for the Environment .....	43,000
Great Apes .....	40,000
Guatemala/Belize .....	5,500
Lacey Act .....	3,500
United States Fish and Wildlife Service .....	6,000
<i>of which, migratory bird conservation</i> .....	1,500
<i>of which, endangered sea turtles</i> .....	150
United States Forest Service .....	7,000
Ocean Plastic Pollution .....	5,000
Toxic Chemicals .....	7,000
Waste Recycling .....	7,000

#### Countries

*Cameroon.*—The Committee directs the Secretary of State and USAID Administrator to support inclusive dialogue in Anglophone and Francophone regions of Cameroon and consult with the Committees on Appropriations on the uses of funds made available by this Act for Cameroon.

*Haiti.*—The Committee notes that, despite significant investments in the country's development, Haiti remains among the poorest countries in the Western Hemisphere. The Secretary of State and USAID Administrator shall consult with the Committees on Appropriations on a strategy to address governance, economic opportunities, rule of law including border control, and social services in Haiti to improve social cohesion and make United States assistance more effective. The Committee includes further information under *Reports* in this heading.

*Kenya conservation programs.*—The Committee supports conservation programs in East Africa, with particular emphasis on the unique needs of northern Kenya and the Maasai Mara, to help: (1) scale-up wildlife conservation in the critical target ecosystems which fall outside national protected area in Kenya; (2) advance

economic opportunity, strengthen governance and conflict-resolution and combat wildlife trafficking through community conservancies across Kenya; (3) strengthen the national policy and regulatory framework to cement conservation as a recognized and protected land use; and (4) create a community conservation field-based training center to systematically engage government and community partners from across Africa to advance the community conservation model.

*Scholarship program for refugees.*—The Committee recommendation includes funds to continue the university scholarship pilot program for refugees in Lebanon. Such funds are in addition to funds made available for assistance for Lebanon under Economic Support Fund. The USAID Administrator is directed to consult with the Committees on Appropriations on an ongoing basis on how the program will be administered consistent with the Lebanon scholarship program at not-for-profit educational institutions in Lebanon that meet the standards required for American accreditation, and other matters related to implementation.

*Somalia.*—The Committee supports increased funding for Somalia to support the formation of legitimate, durable institutions, capacity building, and economic development that will enhance peace and stability in the country. Particular attention should be given to youth programs.

#### *Global Programs*

*Development innovation.*—The Committee supports evidence-based mechanisms that leverage United States investments to advance development innovation, including through the use of flexible instruments to support the development of local entrepreneurs and businesses.

*Gender.*—The Committee is encouraged by the prioritization of women's economic empowerment and directs the USAID Administrator to include in these efforts improved access to education and health services, elimination of regulatory barriers, and support for entrepreneurship opportunities. The Committee encourages all programs funded by this Act to improve the disaggregation of monitoring and evaluation data to better assess the impact of programming on women and girls. The Committee includes further information under *Reports* in this heading.

*New partners.*—The Committee supports USAID's efforts to find additional opportunities to work with new partners in order to assist in the development of local capacity. The USAID Administrator is directed to provide regular updates to the Committees on Appropriations on progress in this area.

*Indigenous peoples.*—The Committee recommendation includes funding for grants and other activities administered by the USAID Advisor for Indigenous Peoples Issues, including programs to improve access to information, including digitally.

*Reconciliation programs.*—The Committee recommendation provides funds under this heading to support people-to-people reconciliation programs that bring together individuals of different ethnic, religious, and political backgrounds from areas of civil strife and war, which shall include reconciliation activities between Israelis and Palestinians.



*Water, sanitation, and hygiene (WASH).*—The Committee recommendation includes not less than \$450,000,000 in this Act for long-term, sustainable water supply, sanitation, and hygiene projects pursuant to Public Law 109–121, as amended by Public Law 113–289. The Committee notes the rapid urbanization of countries in the developing world and USAID should give special consideration to urban WASH projects. The Committee expects these programs to include robust monitoring and evaluation and directs USAID to consult with the Committees on Appropriations on these efforts.

The Committee notes that access to adequate water, sanitation, and hygiene is a critical component of disease prevention. The Committee supports greater integration of WASH services with nutrition and health programs, which reinforces priority actions identified in the USAID Water and Development Strategy and Multi-Sectoral Nutrition Strategy. The Committee notes that a lack of access to toilets, adequate sanitation, and hygiene products impacts women and girls in particular and recommends USAID address this issue in the design of WASH programs. The USAID Administrator shall consult with the Committees on Appropriations on improving waste management of non-reusable menstrual hygiene products and encourages the Global Development Lab to undertake research and development of safe, effective waste management for such products. The Committee includes further language under *Reports* in this heading.

The Committee encourages USAID to explore using American expertise in drilling methods that reach deeper aquifers and avoid contamination to expand inexpensive, sustainable access to water.

The Committee encourages the USAID Administrator to utilize American standards in the design and implementation of relevant development programs, such as water and sanitation projects. USAID is directed to consult with the Committees on Appropriations on the use of such standards in the design and implementation of development programs.

#### *Reports*

*Adolescent girls.*—The Secretary of State, in consultation with the USAID Administrator, is directed to submit to the appropriate congressional committees, not later than 45 days after enactment of this Act, a report on the actions taken over the previous 12 months to implement the United States Global Strategy to Empower Adolescent Girls including programs to reduce the incidence of child and forced marriage and address the needs of already married adolescent girls, encourage the abandonment of female genital cutting and address the needs of those who have already undergone these procedures, and the training of staff on the specific challenges and needs of adolescent girls. The report should be posted on a publicly available website.

*Basic education.*—The Committee directs that, pursuant to the Reinforcing Education Accountability in Development Act (Public Law 115–56), the annual report to Congress on the United States Government Strategy on International Basic Education should include programmatic funding by education level (pre-primary, primary, secondary, post-secondary/non-higher education, and higher education) as well as a list of indicators that will be used to mon-

itor performance for each of these education levels and the criteria used to prioritize country programs. Data should be disaggregated by age, sex, marital status, and disability when practicable and appropriate. The report should also include funds made available over the prior year to maintain education access for children in emergencies and conflict.

*Disability Rights Report.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator, not later than 90 days after enactment of this Act, to submit a report to the appropriate congressional committees detailing the strategy, funding, and other resources necessary to mainstream disability rights throughout the Department of State and USAID. The report should include disability inclusion training for relevant civil service and foreign service personnel; the number of full-time staff devoted to disability inclusion; an accounting of efforts to mainstream disability rights throughout Department of State and USAID programming as well as disability-specific programming; and any policy, programming, or human resources gaps to mainstreaming disability rights throughout Department of State and USAID activities.

*Gender.*—The Committee directs the Secretary of State and USAID Administrator, not later than 90 days after enactment of this Act, to jointly submit to the Committees on Appropriations a detailed implementation plan of all activities in support of the Women’s Global Development and Prosperity Initiative including focus countries and planned metrics.

*Haiti.*—The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to submit to the appropriate congressional committees a report on the steps taken by the United States to address the cholera epidemic in Haiti and further the recovery of cholera victims and their families.

*Trade Capacity Building.*—The Committee directs the Secretary of State and USAID Administrator, not later than 60 days after enactment of this Act, to provide a joint report on plans to implement trade capacity building activities in fiscal year 2021.

*WASH.*—The Committee directs the USAID Administrator, not later than 45 days after enactment of this Act, to update the report to the Committees on Appropriations on how women’s access to adequate sanitation facilities and feminine hygiene products are included in the design and implementation of the Agency’s WASH programs. The report should also include recommendations for how USAID could improve its management of investments in this area, including through targeted program definitions.

INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$4,395,362,000
Fiscal Year 2021 request <sup>2</sup> .....	0
Committee recommendation <sup>3</sup> .....	4,395,362,000
Change from enacted level .....	0
Change from request .....	+4,395,362,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$1,733,980,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The Fiscal Year 2021 request includes \$5,968,000,000 under a new heading, “International Humanitarian Assistance.”

<sup>3</sup>The fiscal year 2021 recommendation includes \$1,733,980,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$4,395,362,000 for International Disaster Assistance, of which \$1,733,980,000 is designated for OCO/GWOT.

In addition, the Coronavirus Preparedness and Response Supplemental Appropriations Act (Public Law 116–123) included \$300,000,000 and the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (Public Law 116–136) included \$258,000,000 for International Disaster Assistance to prevent, prepare for, and respond to coronavirus.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons. Funds are also provided for the Emergency Food Security Program, as authorized in the Global Food Security Act of 2016 (Public Law 114–195).

The Committee encourages USAID to expedite the process of reporting to the Committees on Appropriations on planned use of humanitarian funding and making such funding available for obligation to programs, in order to avoid further delays in the provision of lifesaving humanitarian assistance.

*Air transport.*—The Committee recognizes the critical need to provide swift humanitarian aid in the immediate aftermath of a disaster to save lives and ease suffering. The Committee encourages USAID to assess the efficacy of air drop technology for large-scale humanitarian aid delivery for quicker response time. The Committee notes that this technology can be critical particularly in humanitarian crises where there are limited transportation options for aid delivery.

*Child protection.*—The Committee recognizes the need for additional protection of children in conflict and crisis settings. The Committee encourages the USAID Administrator to play an increasing leadership role to protect children in humanitarian crises and ensure that protection is integrated across other humanitarian sectors.

The Committee recognizes that children are particularly vulnerable to the psychological impacts of conflict and forced displacement. The Committee encourages the prioritization of interventions to assist children recovering from trauma, those in fragile contexts, those experiencing developmental delays or disabilities, and children on the move.

*Ethnic and religious minorities.*—The Committee recommendation includes funds under this heading for support of humanitarian assistance for displaced, vulnerable, and persecuted ethnic and religious minorities to: (1) facilitate the implementation of an immediate, coordinated, and sustained response; (2) enhance protection of conflict victims; (3) improve access to secure locations for obtaining humanitarian and resettlement services; and (4) build resilience and help reestablish livelihoods for displaced and persecuted persons in their communities of origin.

*Primary health care.*—The Committee urges the USAID Administrator to ensure that funds made available under this heading for humanitarian relief are allocated in a manner that appropriately assesses and prioritizes the primary healthcare needs of those displaced and needing care.

*Venezuelan migrants.*—The Committee urges the USAID Administrator to press other donor countries to make more substantial commitments to help Colombia and other neighboring countries deal with the influx of migrants who have fled Venezuela.

#### INTERNATIONAL HUMANITARIAN ASSISTANCE

Fiscal Year 2020 enacted level .....	\$0
Fiscal Year 2021 request .....	5,968,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	–5,968,000,000

The Committee recommendation does not include the funding proposed in the fiscal year 2021 request for International Humanitarian Assistance. The Committee does not support the consolidation of all overseas humanitarian assistance into a single account. As in prior years, funds for such assistance are provided under International Disaster Assistance and Migration and Refugee Assistance.

#### TRANSITION INITIATIVES

Fiscal Year 2020 enacted level .....	\$92,043,000
Fiscal Year 2021 request .....	112,000,000
Committee recommendation .....	92,043,000
Change from enacted level .....	0
Change from request .....	–19,957,000

The Committee recommendation includes \$92,043,000 for Transition Initiatives.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick-impact activities for conflict prevention or stabilization.

Funds made available under this heading may only be administered by the Office of Transition Initiatives (OTI).

The Committee directs OTI to submit a report to the Committees on Appropriations summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2021, including programs supported with transferred funds, subject to the reporting requirements of the Committees on Appropriations.

#### COMPLEX CRISES FUND

Fiscal Year 2020 enacted level .....	\$30,000,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+30,000,000

The Committee recommendation includes \$30,000,000 for the Complex Crises Fund, which shall be apportioned to USAID not later than 60 days after enactment of this Act. The Committee notes the notification procedures required by the Global Fragility Act and the inclusion of the Committees on Appropriations in such requirement.

Programs funded under this heading should encourage the inclusive and meaningful participation of youth in peacebuilding and conflict prevention, management, and resolution, as well as post-conflict relief and recovery efforts.

#### ECONOMIC SUPPORT AND DEVELOPMENT FUND

Fiscal Year 2020 enacted level .....	\$0
Fiscal Year 2021 request .....	5,925,600,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-5,925,600,000

The Committee does not recommend funds under this heading as proposed in the fiscal year 2021 budget request.

#### ECONOMIC SUPPORT FUND

Fiscal Year 2020 enacted level .....	\$3,045,000,000
Fiscal Year 2021 request <sup>1</sup> .....	0
Committee recommendation .....	3,344,407,000
Change from enacted level .....	+299,407,000
Change from request .....	+3,344,407,000

<sup>1</sup>The fiscal year 2021 request proposes to consolidate funds under this heading and Development Assistance.

The Committee recommendation includes \$3,344,407,000 for Economic Support Fund.

In addition, the Coronavirus Preparedness and Response Supplemental Appropriations Act (Public Law 116-123) included \$250,000,000 for Economic Support Fund to prevent, prepare for, and respond to coronavirus, including other requirements related to the consequences of coronavirus.

The Committee notes that funds recommended under this heading are provided to advance United States interests by helping countries meet political and security needs. The Committee recommendation includes short-term, diplomatic activities under this heading even if countries are also receiving support under Development Assistance.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### ECONOMIC SUPPORT FUND

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Africa	
Niger .....	4,000
Sudan .....	10,000
West Africa Anti-Slavery .....	2,000
East Asia and the Pacific:	
Burma .....	50,000
Vietnam dioxin removal .....	20,000
Middle East and North Africa:	
Lebanon .....	112,500
<i>of which, scholarships</i> .....	<i>12,000</i>
Middle East Partnership Initiative scholarship program .....	20,000
Middle East Regional Cooperation .....	5,000
Morocco .....	10,000
Near East Regional Democracy .....	55,000
South and Central Asia:	
Sri Lanka .....	20,000

## ECONOMIC SUPPORT FUND—Continued

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Western Hemisphere:	
Cuba democracy .....	20,000
Caribbean Energy Security Initiative .....	3,000
Organization of American States .....	5,000
Global Programs:	
Ambassador-at-Large for Global Women's Issues .....	10,000
Arctic Council .....	1,000
Atrocities Prevention (sec. 7034(c)) .....	2,500
Conflict and Stabilization Operations .....	2,500
Countering Chinese Influence Fund .....	40,000
Family Planning/Reproductive Health (USAID) .....	164,525
House Democracy Partnership .....	1,900
Implementation of Public Law 99-415 .....	5,000
Information Communication Technology Training .....	1,000
Prevention and Stabilization Fund .....	65,000
UN Resident Coordinator System .....	23,000

The Committee provides additional direction on programs in Africa, Latin America and the Caribbean, East Asia and the Pacific, and South and Central Asia under title VII of this report.

*Middle East and North Africa*

The Committee provides additional direction on programs in the region under section 7041 of this report.

*Lebanon scholarships.*—The Committee recommendation includes funds for scholarships for Lebanese students with high financial need to attend not-for-profit educational institutions in Lebanon that meet standards comparable to those required for American accreditation. Students in Lebanon should be eligible for scholarships if they demonstrate financial need, have strong academic records, and show potential to contribute to the long-term political, economic, and social development of Lebanon. The Committee directs that these funds be awarded through an open and competitive process.

*Middle East Partnership Initiative (MEPI).*—The Committee supports continued funding for the MEPI scholarship program. Scholarships should be made available for institutions that meet standards comparable to those required for American accreditation and should be awarded in a manner consistent with prior fiscal years, including on an open and competitive basis.

*Middle East Regional Cooperation (MERC).*—The Committee supports continued funding for the MERC program to facilitate research collaboration in the Middle East, including between Israelis and Palestinians.

*Syria.*—The Committee recommendation includes \$40,000,000 for non-lethal stabilization assistance for Syria, including \$7,000,000 for emergency medical and rescue response and chemical weapons use investigations.

*USAID-Israel international development cooperation.*—The Committee is supportive of cooperative projects and the recommendation includes \$2,000,000 to support local solutions to address sustainability challenges relating to water resources, agriculture, and energy storage.

*Global Programs*

*Combating violent extremism.*—USAID shall consult with the Committees on Appropriations on the utilization of locally-led programs developed to address the underlying causes of violent extremism and promote sustainable development in communities recently liberated from or particularly vulnerable to extremist organizations such as Boko Haram.

*Cybersecurity.*—The Committee supports capacity building aimed at improving cybersecurity overseas and countering malign activity online.

*Diplomatic Progress Fund.*—The Committee recommendation does not include the requested amount for a Diplomatic Progress Fund.

*Independent media.*—The Committee continues to support assistance for independent media, including in Afghanistan, Burma, Cambodia, Ukraine, Venezuela, Pakistan, Central America, and Africa.

*Public diplomacy and countering disinformation.*—The Committee recommendation includes \$208,144,000 under this heading for public diplomacy and countering disinformation, particularly programs and activities to counter the growing influence and disinformation of China and Russia. Such activities shall include support for the development and dissemination of news and information that is reliable and authoritative, accurate, objective, and comprehensive and of technologies that improve free and open access to such information, especially in China, Russia, and other countries where the government restricts such access.

Within the funds provided above for public diplomacy and countering disinformation, the following amounts shall be allocated for the activities listed in the following table and at not less than the designated amounts, subject to section 7019 of this Act.

PUBLIC DIPLOMACY & COUNTERING DISINFORMATION

[Budget authority in thousands of dollars]

Activity	Budget Authority
Countering Chinese Influence .....	48,465
<i>of which, expanded news and information in Mandarin</i> .....	7,000
<i>of which, expanded news and information in Cantonese</i> .....	2,500
<i>of which, expanded news and information concerning and for ethnic Uyghurs</i> .....	2,000
<i>of which, expanded news and information in Tibetan dialects</i> .....	2,000
Countering Russian Influence .....	21,254
<i>of which, expanded news and information to the Balkans</i> .....	2,000
<i>of which, expanded news and information to Central and Eastern Europe</i> .....	1,500
<i>of which, expanded news and information for Russian speakers</i> .....	8,500
<i>of which, expanded news and information to Ukraine</i> .....	3,000
Pakistan .....	
<i>expanded news and information for Sindhi language speakers in Pakistan</i> .....	2,000
Western Hemisphere .....	
<i>expanded news and information for Central and Latin America</i> .....	2,500

In addition, the Committee recommendation includes authority for the Secretary of State to transfer amounts available under this heading for public diplomacy and countering disinformation to support international communication activities and to make grants for support of radio, Internet, and television broadcasting entities of the USAGM to carry out the purposes of such funds. Prior to the

exercise of any such transfer authority, the Secretary is required to certify to the appropriate congressional committees that in programming such funds the receiving entity will adhere to the statutory firewall and highest standards of professional Journalism described in part 531 of title 22, Code of Federal Regulations, as in effect on June 11, 2020. Such funds are also subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

Funds appropriated under this heading for global internet freedom are designated in the table under section 7050.

*USAID Humanitarian Demining.*—The Committee recommends funding consistent with prior years for USAID’s Humanitarian Demining program.

#### DEMOCRACY FUND

Fiscal Year 2020 enacted level .....	\$273,700,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	323,700,000
Change from enacted level .....	+50,000,000
Change from request .....	+323,700,000

The Committee recommendation includes \$323,700,000 for Democracy Fund. Of the funds provided, \$218,450,000 shall be for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights, and Labor (DRL) at the Department of State, and \$105,250,000 shall be for the Center of Excellence on Democracy, Human Rights, and Governance (DRG) at USAID.

Funds included under this heading were requested under Economic Support and Development Fund. The Committee recommendation realigns most global democracy activities from Economic Support Fund and places them under this heading.

Funds under this heading are allocated according to the following table and subject to section 7019 of this Act:

#### DEMOCRACY FUND

(Budget authority in thousands of dollars)

Program/Activity	Budget Authority
Bureau for Democracy, Human Rights, and Labor, Department of State:	
<i>of which, Global Equality Fund</i> .....	10,000
<i>of which, International Religious Freedom</i> .....	20,000
<i>of which, Promotion of Disability Rights</i> .....	3,000
Bureau for Democracy, Conflict, and Humanitarian Assistance, USAID:	
<i>of which, Global Labor Program</i> .....	12,500
<i>of which, Protection of LGBTI Persons</i> .....	6,000

*Annual human rights reports.*—The Committee directs the Department of State to include in its annual country human rights reports descriptions of official government discrimination of LGBTI persons.

*Global Labor Program.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on any modifications or restructuring to the Global Labor Program prior to the obligation of funds, and that such funds are also subject to the regular notification procedures of the Committees on Appropriations.

*Independent media.*—The Committee encourages the Department of State and USAID to strengthen independent media programs,



including the promotion of internet freedom, especially in areas where independent information sources are increasingly under threat.

*Report*

*Additional resources.*—The Committee directs DRL at the Department of State and DRG at USAID to jointly submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the planned use of additional resources.

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal Year 2019 enacted level .....	\$770,334,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	770,334,000
Change from enacted level .....	0
Change from request .....	+770,334,000

The Committee recommendation includes \$770,334,000 for Assistance for Europe, Eurasia and Central Asia.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country/Program	Budget Authority
Countering Russian Influence Fund .....	85,000
Georgia .....	88,025
Ukraine .....	255,000

*Cyprus.*—The Committee notes that no funds were requested for Cyprus, but should the Secretary of State decide to provide funds, such assistance should only be used for measures aimed at reunification and designed to reduce tensions and promote peace and cooperation between the two communities in Cyprus. The Committee notes that such programs are subject to the requirements of section 7015 of this Act. Funding for the United States assessed cost of the UN Peacekeeping Force in Cyprus are provided under Contributions for International Peacekeeping Activities.

*Cybersecurity assistance to Ukraine, Georgia, and other partners.*—The Committee remains concerned by the Russia Federation’s cyber-attacks against Ukraine, Georgia, and other security partners and allies in Europe and Eurasia. The Committee directs the Secretary of State to prioritize funding provided under this heading to assist our partners in improving their cybersecurity capabilities and resilience to hybrid threats and information warfare, including through both bilateral assistance and assistance through multilateral initiatives to counter such threats.

*Eastern Mediterranean Partnership joint dialogues.*—The recommendation includes \$2,000,000 under this heading, to be made available until expended, and to be transferred to the Economic Support Fund, to establish an annual joint dialogue in the United States with Israel, Greece, and Cyprus. The dialogue shall be conducted on an annual basis and shall support the joint declaration signed by the Secretary of State on March 21, 2019 to “increase regional cooperation; to support energy independence and security;

and to defend against external malign influences in the Eastern Mediterranean and the broader Middle East.” The dialogues shall also support successful implementation of the Eastern Mediterranean Partnerships Security and Partnership Act (title II of Division J of Public Law 116–94). The dialogues shall include the participation of career government personnel, including both foreign service and non-foreign service personnel, of the Departments of State, Defense and Energy and their counterparts in the Governments of Israel, Greece, and Cyprus. Officials from other United States Government agencies and departments, and their respective counterparts, may also participate in the dialogues, as appropriate. The funds specified by this Act shall be made available to pay for the costs of hosting the dialogues, including costs incurred by the governments of Israel, Greece, Cyprus for participation by officials of such governments.

*Energy security for United State allies and partners.*—The Committee recognizes that energy security is essential for United States national security and the security of our European allies. The Committee directs the Secretary of State and USAID Administrator to prioritize financing for alternative sources of energy to Europe, particularly green technologies, support energy sector reforms, and to coordinate with the CEO of the United States International Development Finance Corporation with respect to support of the Three Seas Initiative.

*Research and training.*—The Committee directs the Secretary of State to provide \$3,000,000 for programs pursuant to section 7034(e) of this Act for research and training authorized by the Soviet-Eastern European Research and Training Act of 1983.

### Report

*Standards and protocols on countering cybersecurity incidents.*—The Committee notes that in July of 2016 the North Atlantic Treaty Organization (NATO) recognized cyberspace as a domain of operations in which NATO must defend itself as it does in other operational domains. The Committee directs the Secretary of State, in consultation with the Secretary of Defense, to report to the Committees on Appropriations not later than 180 days after enactment of this Act on common NATO standards and protocols for countering cybersecurity incidents.

## DEPARTMENT OF STATE

### MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$3,432,000,000
Fiscal Year 2021 request <sup>2</sup> .....	299,214,000
Committee recommendation <sup>3</sup> .....	3,432,000,000
Change from enacted level .....	0
Change from request .....	+3,132,786,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$1,521,355,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 request includes funds for overseas refugee assistance under a new International Humanitarian Assistance account.

<sup>3</sup>The fiscal year 2021 recommendation includes \$1,521,355,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$3,432,000,000 for Migration and Refugee Assistance, of which \$1,521,355,000 is designated for OCO/GWOT.

In addition, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (Public Law 116–136) included \$350,000,000 for Migration and Refugee Assistance to prevent, prepare for, and respond to coronavirus.

Of the funds made available under this heading, the Committee recommendation includes not less than \$35,000,000 to respond to small-scale emergency humanitarian requirements.

*Burmese refugees.*—The Committee urges the Secretary of State to provide robust diplomatic engagement and assistance for refugees and other displaced people from Burma, including those who have fled ethnic cleansing and other attacks.

*Child protection.*—The Committee recognizes the need for additional protection of children in conflict and crisis settings. The Committee encourages the Bureau of Population, Refugees, and Migration to play an increasing leadership role to protect children in humanitarian crises and ensure that protection is integrated across other humanitarian sectors.

*Ethnic and religious minorities.*—The Committee recommendation includes funds under this heading for support of humanitarian assistance for vulnerable and persecuted refugees from ethnic and religious minorities to: (1) facilitate the implementation of an immediate, coordinated, and sustained response; (2) enhance protection of conflict victims; (3) improve access to secure locations for obtaining humanitarian and resettlement services; and (4) build resilience and help reestablish livelihoods for displaced and persecuted persons in their communities of origin.

*Humanitarian law and armed conflict.*—The Committee remains concerned over an increasing trend in violations of international humanitarian law in armed conflict and the lack of accountability for such violations. These violations include attacks on children, other civilians, and humanitarian workers; attacks on civilian infrastructure such as schools, hospitals, and food and water systems; and continued denial of humanitarian access to populations in need in Yemen, Syria, Iraq, South Sudan, and Venezuela.

*Mexico.*—The Committee recommendation includes sufficient funds under this heading to continue assistance to enhance the capacity of the Mexican Commission of Assistance to Refugees to process asylum applications of refugees in Mexico.

*Refugees in the Middle East.*—The Committee encourages the Secretary of State and the USAID Administrator, as appropriate, to ensure that the diplomatic and assistance needs of countries in the region offering safe haven to Syrian refugees are being addressed, including through assistance to host communities.

*Resettlement in Israel.*—The Committee recommendation includes \$5,000,000 for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, which is the same as the request and similar to language carried in prior years.

*Sanitation facilities.*—The Committee encourages the Bureau of Population, Refugees, and Migration to place a special emphasis on the provision of safe and secure access to sanitation facilities for refugees, with a focus on women and girls and vulnerable populations.

*Tibetan refugees.*—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at levels commensurate with prior years. The Committee deplors the in-

creasing repression of the Tibetan people and is concerned that Nepalese officials have handed over Tibetan refugees to Chinese border authorities, in contravention of Nepal's international obligations to protect refugees fleeing persecution. The Committee supports efforts by the Secretary of State to work with the Government of Nepal to provide safe transit for Tibetan refugees and legal protections to Tibetans residing in Nepal.

*Unaccompanied refugee minors.*—The Committee supports the resettlement of unaccompanied refugee minors (URM) and expects the Secretary of State to continue to provide robust support for the present and future resettlement of these children, including those who have fled ethnic cleansing and other forms of persecution. The Committee notes that URM are among those refugee nationalities and categories whose admission is listed as part of the fiscal year 2020 Presidential Determination. The Committee is deeply concerned about reports that the United States Refugee Admissions Program is no longer accepting resettlement referrals from the United Nations High Commissioner for Refugees and nongovernmental organizations (NGOs), including for URM. The Committee expects that funding appropriated under this heading will continue to support resettlement of qualifying URM.

*United Nations Central Emergency Response Fund.*—Established in 2005, the United Nations Central Emergency Response Fund (CERF) pools contributions from donors around the world into a single fund allowing humanitarian responders to deliver life-saving assistance that is targeted to meet the most urgent, life-saving needs. Funds are provided for: (1) rapid response grants to provide support when a new crisis hits, when an existing emergency deteriorates significantly, or in response to time-critical needs; and (2) underfunded emergency grants for critical needs in underfunded and often protracted crises. Given the uncertainty of the course and impact of the COVID-19 pandemic, especially on refugees, other displaced persons, and host communities in the Middle East and Africa, the Committee encourages the Secretary of State to provide immediate support for the CERF from funds available under this heading.

*United Nations Relief and Works Agency (UNRWA).*—The Committee remains concerned over the continued suspension of United States support for UNRWA. After nearly 70-years of United States contributions, which had been on average one-third of UNRWA's annual budget, the suspension of assistance has left UNRWA struggling to raise the funds needed to deliver basic humanitarian services. The continued withholding of United States assistance in the absence of an alternative operational, humanitarian organization will only lead to higher rates of poverty, fuel extremism, and further reduce the prospects for peace. The Committee further notes that UNRWA's operations are independent and not under the authority of governing entities in the West Bank, Gaza, Lebanon, Syria, or Jordan.

Pursuant to section 7048(d), funds appropriated under this heading shall be made available to UNRWA unless the Secretary of State determines and reports to the Committees on Appropriations that UNRWA is violating certain policies related to neutrality, impartiality, prohibiting weapons in their facilities, regular inspec-

tions, educational materials, financial transparency, and auditing practices.

*Venezuelan migrants.*—The Committee recommendation includes funds to expand support for refugees fleeing economic collapse and repression in Venezuela. Furthermore, the Committee urges the Secretary of State to press other donor countries to make more substantial commitments to help Colombia and other neighboring countries deal with the influx of migrants who have fled Venezuela.

### *Reports*

*United Nations Relief and Works Agency.*—The Committee is concerned that the Department of State has not submitted the report required under section 7048 of House Report 116–78. The Committee directs the Department to immediately provide the report required in the FY 2020 House report. Further, the Committee directs that, not later than 45 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations detailing the rationale behind the determination by the Department of State to maintain the suspension of assistance to UNRWA. Such a report shall also contain a detailed comparison of UNRWA’s human development and humanitarian services for each of the seven decades of UNRWA’s operation, to include: (1) the number of Palestinians receiving services in UNRWA health facilities, including child survival and maternal mortality rates, vaccination rates, and availability of needed medical supplies, including contraception; (2) living conditions, including the number of UNRWA-built temporary housing, long-term housing, and camps; (3) the number of UNRWA-operated schools and the total number of students enrolled in school, disaggregated by age, sex, and education level (pre-primary, primary, secondary, post-secondary/non-higher education, vocational training and higher education); (4) graduation versus drop-out rates from all UNRWA-operated schools, disaggregated by age, sex, and education level; and (5) job placement rates following completion of higher education versus unemployment rates, disaggregated by age and sex.

*United States Refugee Admissions Program.*—Not later than 180 days after enactment of this Act, the Secretary of State, after consultation with the heads of other relevant Federal agencies, shall submit to the Committees on Appropriations a report on the United States Refugee Admissions Program (USRAP). Such report shall identify, on a fiscal year basis, the number of refugees in the USRAP pipeline who are: (1) awaiting an interview with the United States Citizenship and Immigration Services (USCIS); (2) pending security clearance after a USCIS interview; (3) cleared for admission into the United States; and (4) awaiting departure. The report shall also specify the average processing times, disaggregated by the applicant’s nationality, of each step listed above. Finally, the report shall include an assessment of the impact that the extended moratorium of refugee arrivals had on the refugees already vetted by the Department of Homeland Security (DHS) in the pipeline. The report shall be submitted in unclassified form, but may include a classified annex.

*Urban refugee protection.*—The Committee recognizes that many refugees do not reside in camps and, as a result, have special protection needs. Not later than 90 days after enactment of this Act,

the Secretary of State shall report to the Committees on Appropriations on the status of the Principles for Refugee Protection in Urban Areas of the Bureau of Population, Refugees, and Migration, Department of State.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE  
FUND

Fiscal Year 2020 enacted level .....	\$100,000
Fiscal Year 2020 request .....	0
Committee recommendation .....	100,000
Change from enacted level .....	0
Change from request .....	+100,000

The Committee recommendation includes \$100,000 for United States Emergency Refugee and Migration Assistance Fund. The bill also directs the transfer to Migration and Refugee Assistance of any balances in the Fund that exceed the limitation in paragraph (2) of section 2(c) of the Migration and Refugee Assistance Act of 1962.

The Committee is aware that for the past three years, the President has not utilized funds in the United States Emergency Refugee and Migrant Assistance Fund. The Committee does not support the Administration's multiple attempts to eliminate this emergency Presidential drawdown account. The Committee urges the President to make use of the account.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2020 enacted level .....	\$410,500,000
Fiscal Year 2021 request .....	401,200,000
Committee recommendation .....	410,500,000
Change from enacted level .....	0
Change from request .....	+9,300,000

The Committee recommendation includes \$410,500,000 for Peace Corps, of which \$6,330,000 is for the Office of the Inspector General.

In addition, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (Public Law 116–136) included \$88,000,000 for Peace Corps to prevent, prepare for, and respond to coronavirus, including for evacuation expenses.

The Committee recommendation for Peace Corps will provide support for Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation continues the ban on the use of funds for abortion, with certain exceptions, and requires an operating plan pursuant to section 7061 of this Act.

*Notification and consultation requirements.*—The Committee notes that Peace Corps failed to meet the pre-consultation requirements for the proposed closure of the United States-China Friendship Volunteer Program. The Committee recommendation continues the requirement that the Peace Corps must consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend a domestic or overseas

office or country program. The Committee includes further language under *Reports* in this heading.

*Volunteer evacuations and redeployment.*—The Committee recognizes the unprecedented decision to evacuate more than 7,000 United States Peace Corps volunteers and staff serving overseas in response to the coronavirus outbreak and commends the Peace Corps for its response to ensure the safety of all volunteers and staff. The Committee directs the Director of the Peace Corps to continue recruitment activities and allow former volunteers that were evacuated due to the coronavirus pandemic to reapply in an expedited fashion to ensure a rapid redeployment of volunteers once host country conditions are safe to do so. The Committee includes further language under *Reports* in this heading.

*United States-China Friendship Volunteer Program.*—The Committee recognizes that the United States-China Friendship Volunteer Program, established by President George H.W. Bush in 1989, is one of the only remaining people-to-people programs between the United States and the People's Republic of China. The program provides an opportunity for United States citizens to learn Chinese, teach English to Chinese students, and share American values and customs despite strained relationships between the two countries. The Committee notes that many former volunteers have gone on to careers with the Department of State, USAID, and the private sector as a result of the language skills and in-depth knowledge of China gained during their service, demonstrating the long-term value of the program. Therefore, the Committee recommendation does not include funding in this Act or prior Acts for the permanent closure of the United States-China Friendship Volunteer Program.

### *Reports*

*Feminine hygiene products.*—The Committee directs the Director of the Peace Corps to provide to the Committees on Appropriations, not later than 90 days after enactment of this Act, a strategy to ensure that all Peace Corps volunteers who need feminine hygiene products have access to them, regardless of country of service. Such strategy shall take into consideration the availability of feminine hygiene products for purchase locally, their price, and the cultural norms surrounding menstruation.

*Notification and consultation requirements.*—The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations annually listing all decisions made during the fiscal year to change the status of offices or country programs and the justifications for such decisions, subject to the reporting procedures of the Committees on Appropriations.

*Overseas presence.*— The Committee directs the Director of the Peace Corps to provide to the Committees on Appropriations, not later than 90 days after enactment of this Act, a report detailing the criteria used to determine Peace Corps overseas presence, including factors used to determine when to open or close a program and assigning volunteers to host countries. Such report shall contain proposed standard operating procedures and standardized criteria to determine when Peace Corps should open or close a program overseas. The Director of the Peace Corps shall consult with the Committees on Appropriations on the format of such report.

*Volunteer evacuations and redeployment.*—The Committee directs the Director of the Peace Corps to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a strategy to rapidly redeploy volunteers and staff to host countries evacuated due to the coronavirus pandemic once it is safe to do so. Such strategy shall include proposals for the expedited recruitment of volunteers, application waivers for former volunteers evacuated due to the coronavirus pandemic, criteria to determine when volunteers and staff can be redeployed safely to host countries, and the costs associated with such redeployment.

## MILLENNIUM CHALLENGE CORPORATION

Fiscal Year 2020 enacted level .....	\$905,000,000
Fiscal Year 2021 request .....	800,000,000
Committee recommendation .....	905,000,000
Change from enacted level .....	0
Change from request .....	+105,000,000

The Committee recommendation includes \$905,000,000 for Millennium Challenge Corporation. The Committee recommendation includes a limitation of \$112,000,000 for administrative expenses and not more than \$100,000 may be for representational expenses.

Funding included for administrative expenses is made available until September 30, 2026.

*Deobligation notification.*—Consistent with section 7015(c) of this Act, the reobligation of funds deobligated by the Millennium Challenge Corporation (MCC) is subject to the regular notification procedures of the Committees on Appropriations. In any notification of reobligation, the MCC shall indicate the Compact or activity that is the source of the deobligation and the year in which the deobligation occurred.

*Disinformation campaigns.*—The Committee notes recent disinformation campaigns launched against proposed MCC compacts in the Indo-Pacific region. The Committee directs the Chief Executive Officer (CEO) of the MCC to develop a strategy to counter disinformation efforts in the region.

*MCC mandate.*—The Committee continues to direct the CEO of the MCC to include the corresponding economic rate of return estimated for each line item funded in the compact in congressional notifications submitted for new compacts.

*Threshold program.*—The CEO of the MCC shall consult with the Committees on Appropriations if a planned threshold program will cause the total amount obligated for purposes of carrying out section 616 of the Millennium Challenge Act of 2003 (Public Law 108–199), as amended, to exceed 5 percent in fiscal year 2021.

## INTER-AMERICAN FOUNDATION

Fiscal Year 2020 enacted level .....	\$37,500,000
Fiscal Year 2020 request .....	3,850,000
Committee recommendation .....	41,500,000
Change from enacted level .....	+4,000,000
Change from request .....	+37,650,000

The Committee recommendation includes \$41,500,000 for Inter-American Foundation. The Committee recommendation does not assume the consolidation of the Inter-American Foundation (IAF) into USAID, as proposed by the fiscal year 2021 request.



The Committee applauds the work of the IAF in supporting community-led solutions for building resiliency to disasters and extreme weather changes and assisting small farming operations in the eastern Caribbean, while advancing United States priorities in the region. The Committee supports the IAF's commitment to expanding its investments in the eastern Caribbean.

The bill directs that funds appropriated under this heading be made available for programs and activities in El Salvador, Guatemala, and Honduras.

Within the increase recommended for fiscal year 2021, sufficient funds are available to support a pilot exchange program between indigenous IAF grantees and Native American tribes.

The Committee notes that section 7061(a) of this Act requires an operating plan for funds made available under this heading.

#### UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Fiscal Year 2020 enacted level .....	\$33,000,000
Fiscal Year 2021 request .....	4,660,000
Committee recommendation .....	33,000,000
Change from enacted level .....	0
Change from request .....	+28,340,000

The Committee recommendation includes \$33,000,000 for United States African Development Foundation. The Committee recommendation does not assume the consolidation of the United States African Development Foundation (USADF) into USAID, as proposed by the fiscal year 2021 request.

The Committee encourages the USADF to explore cooperation with African diaspora entities in the United States.

The Committee directs the USADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act for new grants. The Committee notes that section 7061(a) of this Act requires an operating plan for funds made available under this heading.

#### DEPARTMENT OF THE TREASURY

##### INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal Year 2020 enacted level .....	\$30,000,000
Fiscal Year 2021 request .....	33,000,000
Committee recommendation .....	33,000,000
Change from enacted level .....	+3,000,000
Change from request .....	0

The Committee recommendation includes \$33,000,000 for International Affairs Technical Assistance by the Department of the Treasury. The operating and spend plans required under section 7061 of this Act shall include estimated program and administrative costs by fiscal year of appropriation.

##### DEBT RESTRUCTURING

Fiscal Year 2020 enacted level .....	\$15,000,000
Fiscal Year 2021 request .....	78,000,000
Committee recommendation .....	78,000,000
Change from enacted level .....	+63,000,000
Change from request .....	0

The Committee recommendation includes \$78,000,000 for Debt Restructuring. Of the funds provided, \$63,000,000 shall be to sup-

port United States bilateral debt restructuring and relief for Somalia as part of the Heavily Indebted Poor Countries (HIPC) Initiative.

*Tropical Forest Conservation Act.*—The Committee supports debt-for-nature programs through the Tropical Forest Conservation Act, and the recommendation assumes funding equal to prior year levels for this purpose.

#### TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

##### DEPARTMENT OF STATE

##### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2020 enacted level .....	\$1,391,000,000
Fiscal Year 2021 request .....	1,010,280,000
Committee recommendation .....	1,391,000,000
Change from enacted level .....	0
Change from request .....	+380,720,000

The Committee recommendation includes \$1,391,000,000 for International Narcotics Control and Law Enforcement.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

##### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Country/Program/Activity	Budget Authority
Atrocities prevention (sec. 7034(c)) .....	2,500
Colombia .....	189,000
Combating wildlife trafficking .....	50,000
Countering Chinese Influence Fund .....	50,000
Countering Russian Influence Fund .....	50,000
Critical Flight Safety Program .....	18,000
<i>of which, health monitoring systems</i> .....	12,500
Cybercrime and intellectual property rights .....	10,000
Demand reduction .....	15,000
Egypt .....	2,000
Georgia .....	5,700
International Law Enforcement Academy .....	35,000
International Organized Crime .....	68,150
Inter-Regional Aviation Support .....	47,230
<i>of which, sensor upgrades</i> .....	10,000
Mexico .....	100,000
Programs to end modern slavery .....	25,000
Prevention and Stabilization Fund .....	10,000
Tunisia .....	13,000
Ukraine .....	30,000
Security assistance programs for the West Bank .....	75,000
Security Force Professionalization (sec. 7035(a)) .....	3,000
State Western Hemisphere Regional .....	202,500
<i>of which, Caribbean Basin Security Initiative</i> .....	35,000
<i>of which, Central America Regional Security Initiative</i> .....	155,000
[Costa Rica] .....	32,500
Combatting Trafficking in Persons .....	45,000
<i>of which, Office to Combat Trafficking in Persons</i> .....	36,000
[Child Protection Compacts] .....	[5,000]

*Combatting wildlife trafficking.*—The Committee includes \$50,000,000 under this heading for programs to combat wildlife poaching and trafficking. The Committee supports the use of the authority provided in section 484(a)(2) of the Foreign Assistance

Act for transfer of title of aircraft to support anti-poaching activities.

*Critical Flight Safety Program.*—The Committee recommendation provides \$18,000,000 for the Critical Flight Safety Program, including \$12,500,000 for Health Monitoring System Cockpit and Voice Flight Data Recorders for UH-60 aircraft. The Committee believes these enhancements are critical to the safety, readiness, and reliability of the aircraft. The Committee directs that such funds shall be awarded on a competitive basis.

*Cybercrime and intellectual property rights.*—The Committee recommendation supports the efforts of United States Government agencies to build the capacity of partner nations to combat cybercrime and strengthen law enforcement in the area of intellectual property rights, including through the placement of Intellectual Property Law Enforcement Coordinators. The Committee notes the spend plan requirements contained in section 7061(b) apply to such funds.

*Demand reduction.*—The Committee directs that \$15,000,000 be made available for the centrally-managed, evidence-based global demand reduction program to ensure that these funds will continue to achieve reductions in drug use and crime in countries around the world.

*Diplomatic Progress Fund.*—The Committee recommendation does not include the requested amount for a Diplomatic Progress Fund.

*DNA forensic technology.*—The Committee recommendation provides not less than \$10,000,000 under this heading for DNA forensic technology programs to combat human trafficking in Central America and Mexico. Such funds are to be derived from funds provided under this heading for CARSI and for assistance for Mexico. The Committee notes that DNA forensic science and DNA databases have a unique capability to confirm identities and have proven to be an effective tool in deterring and preventing human trafficking. The Committee expects the Department of State to work in partnership to further develop the capacity of the governments of Central America and Mexico to utilize DNA forensic science and databases to combat trafficking in persons.

*Ecuador.*—The Committee recommendation includes funding at the amount included in the budget request for Ecuador.

*Inter-regional aviation support.*—The Committee recommendation includes \$47,230,000 for Inter-regional Aviation Support. Within the total, \$10,000,000 is provided to procure, upgrade, and install U.S. manufactured and assembled electro-optical/infrared sensors onto INL rotary-wing aircraft. The Committee notes the Department has sought information on these capabilities in prior years. The Committee further notes that such capabilities could significantly improve day/night operations, safety and security for INL helicopter operations in challenging environments, and the performance of search and rescue, counterterrorism, and counter-narcotics missions. The Committee directs that funds for such purpose shall be made available through an open and competitive process.

*Global crime and drugs policy.*—The Committee recommendation provides \$7,000,000 for activities to mobilize global institutions to

combat factors that contribute to the opioid crisis and other drug and transnational criminal organization threats.

*Global Magnitsky Act.*—The Committee recommendation includes funds under this heading for expenses incurred by the Bureau of International Narcotics and Law Enforcement Affairs for Global Magnitsky Act implementation, and directs the Secretary of State to consult with the Committees on Appropriations on the use of funds for such purposes.

*International Law Enforcement Academies (ILEA).*—The Committee recommendation provides \$35,000,000 for ILEA to support regional law enforcement training. The Committee also expects ILEA to continue coursework to address wildlife poaching and trafficking.

*International Organized Crime.*—The Committee recommendation provides \$68,150,000 for International Organized Crime, which includes amounts requested for programs to further the objectives of Executive Order 13773 on Enforcing Federal Law with Respect to Transnational Criminal Organizations and Preventing International Trafficking. The Committee notes the spend plan requirements contained in section 7061(b) apply to such funds.

*Opioids.*—The Committee continues to support Department of State efforts and activities to address the flow of illegal opioids into the United States, including: (1) programs to assist the Government of Mexico in securing its borders and reducing poppy cultivation and heroin and synthetic drug production; (2) programs to thwart transnational criminal organizations involved in the trafficking of heroin and fentanyl; (3) diplomatic efforts to strengthen precursor chemical control and training on international treaty obligations related to opioids; (4) measures to strengthen the security of the international postal system to prevent illegal shipments of opioids from entering the United States, particularly from the People's Republic of China (PRC); and (5) global demand reduction programs.

*Passive screening.*—The Committee is aware of ongoing efforts with foreign governments to deploy passive, non-intrusive screening technologies to detect small quantities of person-borne opioids, fentanyl, and other narcotics as well as United States currency, related to drug trafficking. The Committee supports this ongoing effort and encourages the Department of State to consider expanding these efforts with international partners to other United States bound airports and pedestrian ports of entry.

*Peru.*—The Committee recommendation includes funding at the amount included in the budget request for Peru.

NON-PROLIFERATION, ANTI TERRORISM, DEMINING AND RELATED  
PROGRAMS

Fiscal Year 2020 enacted level .....	\$895,750,000
Fiscal Year 2021 request .....	753,550,000
Committee recommendation .....	897,000,000
Change from enacted level .....	+1,250,000
Change from request .....	+143,450,000

The Committee recommendation includes \$897,000,000 for Non-proliferation, Anti-terrorism, Demining and Related Programs. Such funds are allocated according to the following table and subject to section 7019 of this Act:

## NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Nonproliferation programs:	
Nonproliferation and Disarmament Fund .....	30,000
Export Control and Related Border Security .....	67,000
International Atomic Energy Agency .....	94,800
Anti-terrorism programs:	
Anti-terrorism Assistance .....	182,000
Counterterrorism financing .....	12,500
Counterterrorism Partnerships Fund .....	84,500
Conventional weapons destruction .....	247,050

*Nonproliferation programs.*—The Committee includes \$304,800,000 for nonproliferation programs. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to United States national security. The Committee urges close coordination among all agencies involved in such activities. The Committee directs the Secretary of State to report to the Committees on Appropriations not later than 45 days after enactment of this Act on the Office of Cooperative Threat Reduction's (CTR) monitoring and evaluation of programs, including CTR's use of evaluation metrics.

The Committee recommendation includes a voluntary contribution of \$94,800,000 to the International Atomic Energy Agency (IAEA) to support programs that promote nuclear safeguards, nuclear safety and security, the responsible use of nuclear energy, and the peaceful uses of nuclear technologies.

*Anti-terrorism programs.*—The Committee recommendation includes \$335,150,000 for anti-terrorism programs, including \$182,000,000 for the Anti-terrorism Assistance Program, which provides counterterrorism law enforcement training to partner countries.

*Conventional Weapons Destruction.*—The Committee recommendation includes \$247,050,000 for Conventional Weapons Destruction programs, of which \$40,000,000 is for programs in Laos. The recommendation also includes additional funds above the prior year level for increased demining activities in Angola, Sri Lanka, Zimbabwe, Vietnam and other countries with unmet humanitarian demining requirements. The Committee directs the Secretary of State to consult with the Committees on Appropriations with respect to the allocation of funds above the fiscal year 2020 level prior to submitting the 653(a) report.

The Committee recognizes the urgent demining need in Yemen. The Committee directs the Secretary of State to conduct an assessment of the humanitarian demining needs and requirements in Yemen.

In addition, the Committee continues to support the Department of State's demining activities in Colombia, Cambodia, and Ukraine.

*Prevention and Stabilization Fund.*—The Committee recommendation includes \$10,000,000 for the Prevention and Stabilization Fund.

#### Report

*Biological threats.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator, to report to

Committees on Appropriations not later than 90 days after the enactment of this Act on Department of State and USAID programs, including staffing and foreign assistance, for countering emerging biological threats. If necessary, the report may be submitted in classified form.

PEACEKEEPING OPERATIONS

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$457,348,000
Fiscal Year 2021 request .....	290,000,000
Committee recommendation <sup>2</sup> .....	457,348,000
Change from enacted level .....	0
Change from request .....	+167,348,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$325,213,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$325,213,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$457,348,000 for Peacekeeping Operations, of which \$325,213,000 is designated for OCO/GWOT. Such funds are allocated according to the following table and subject to section 7019 of this Act:

PEACEKEEPING OPERATIONS

[Budget authority in thousands of dollars]

Country/Program/Activity	Budget Authority
Africa:	
Central African Republic .....	8,000
Democratic Republic of the Congo .....	3,000
Liberia .....	1,000
Somalia .....	208,108
South Sudan .....	20,000
Africa Regional .....	51,240
Near East:	
Multinational Force and Observers .....	31,000
Political-Military Affairs:	
Global Peacekeeping Operations Initiative .....	71,000
<i>of which, modernization of training infrastructure</i> .....	[10,000]
Prevention and Stabilization Fund .....	15,000
Security Force Professionalization (Sec 7035(a)) .....	3,000
Trans-Sahara Counterterrorism Partnership .....	40,000

*Africa Regional.*—The Committee recommendation includes \$51,240,000 for Africa Regional, including \$17,500,000 for the Partnership for Regional East Africa Counterterrorism, \$8,400,000 for Africa Conflict Stabilization and Border Security, \$2,000,000 for Africa Military Education Program, \$3,000,000 for the Africa Maritime Security Initiative, and \$17,500,000 for Africa Regional Counterterrorism.

*Child soldiers.*—The Committee includes language in section 7035(c) of this Act requiring that funds should not be used to support military training or operations that include child soldiers.

*Global Peace Operations Initiative.*—The Committee recommendation includes not less than \$71,000,000 for the Global Peace Operations Initiative (GPOI), including not less than \$10,000,000 to support current modernization efforts for GPOI training infrastructure. The Committee directs the Secretary of State to prioritize the modernization and upgrade of training infrastructure within the funds made available to the Peace Operations Capacity Building Division.

*Illicit charcoal exports.*—The Committee is concerned with continued reports suggesting that the United Nations ban on charcoal exports from Somalia is not being fully enforced and directs the Secretary of State to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, about the efforts of regional security partners to enforce the ban and to hold accountable any of their own soldiers or officers implicated in the facilitation of illicit trafficking that finances al-Shabaab. The Committee also directs the Secretary to consult with the Committees on Appropriations on potential additional steps that could be taken to support the ban.

*Near East.*—The Committee recommendation includes \$31,000,000 for the Multinational Force and Observers Mission (MFO) in the Sinai. The Committee directs that funds made available above the level of the United States contribution are intended to address ongoing force protection requirements and emerging needs to protect and sustain the MFO mission in the Sinai. The Committee notes the invaluable service provided by the MFO in preserving stability in a very volatile part of the world with relatively few personnel and a small budget. The Committee opposes any effort to weaken United States support for the MFO and directs that no funds shall be provided to withdraw troops from the MFO without the explicit consent and prior approval of the appropriate congressional committees.

*Somalia.*—Consistent with prior years, the Committee recommendation includes funds under this heading for the UN Support Office for the African Union Mission in Somalia (UNSOS), instead of under Contributions for International Peacekeeping Activities.

*Report Rapid DNA Technology.*—The Committee directs the Secretary of State to report to the Committees on Appropriations not later than 45 days after enactment of this Act on the potential effectiveness of deploying rapid DNA testing as a component of sexual assault prevention programs in international peacekeeping missions.

## FUNDS APPROPRIATED TO THE PRESIDENT

### INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal Year 2020 enacted level .....	\$112,925,000
Fiscal Year 2021 request .....	104,925,000
Committee recommendation .....	112,925,000
Change from enacted level .....	0
Change from request .....	+8,000,000

The Committee recommendation includes \$112,925,000 for International Military Education and Training (IMET). The Committee recognizes the challenges facing the Departments of State and Defense to obligate IMET funding provided in fiscal year 2020 because of the COVID-19 pandemic and is temporarily extending availability of fiscal year 2021 IMET to two-years. The Committee encourages the Department of State and the Department of Defense to use all means at their disposal to ensure funds do not expire prior to obligation.

The Committee recommendation includes IMET funding specified for Mexico under Section 7045 of this report.

The Committee notes that IMET program should reflect the importance of the Indo-Pacific region, especially in enhancing military-to-military relationships with key partners and allies in the region and strengthening the professionalism and democratic values among security partners in the Indo-Pacific.

FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2020 enacted level <sup>1</sup> .....	\$6,156,924,000
Fiscal Year 2021 request .....	5,570,900,000
Committee recommendation <sup>2</sup> .....	6,156,924,000
Change from enacted level .....	0
Change from request .....	+586,024,000

<sup>1</sup>The fiscal year 2020 enacted level includes \$511,909,000 under this heading designated for Overseas Contingency Operations.

<sup>2</sup>The fiscal year 2021 recommendation includes \$511,909,000 under this heading designated for Overseas Contingency Operations.

The Committee recommendation includes \$6,156,924,000 for Foreign Military Financing Program (FMF), of which \$511,909,000 is designated for OCO/GWOT.

The Committee recommendation continues prior year language allowing the Secretary of State to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country	Budget Authority
Central Asia:	
Central Asia Regional .....	20,000
East Asia and the Pacific:	
Countering Chinese Influence Fund .....	45,000
Europe and Eurasia:	
Countering Russian Influence Fund .....	150,000
Estonia .....	11,400
Georgia .....	35,000
Latvia .....	11,400
Lithuania .....	11,400
Ukraine .....	115,000
Near East:	
Israel .....	3,300,000
Egypt .....	1,300,000
Jordan .....	425,000
Western Hemisphere:	
Colombia .....	38,525
Costa Rica .....	7,500
Mexico .....	7,000

*Department of Defense programs and funding notifications.*—Section 7015(d) includes language carried in the prior year prohibiting funding appropriated by this Act or prior Acts to support or continue certain programs initially funded by the Department of Defense, unless the Secretary of State, in consultation with the Secretary of Defense and in accordance with the regular notification procedures of the Committees on Appropriations, submits a justification to such Committees.



*East Asia and the Pacific.*—The Committee remains concerned about the military modernization of the PRC and the PRC's claims in territorial disputes, including on the seas and in cyberspace. The Committee encourages the Secretary of State to continue to engage with allies in the region on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs. FMF resources should emphasize building the maritime security capabilities of United States partners in Southeast Asia and the Pacific. The Secretary should also work with the Secretary of Defense to prioritize the provision of excess defense articles applicable to maritime security missions to countries in the region, as appropriate.

*Effectiveness of military assistance.*—The Committee encourages the Secretary of State to make funds available under this heading for the general costs of administering military assistance and sales for the purpose increasing the efficiency and effectiveness of programs authorized by Chapter 2 of the Arms Export Control Act.

*FMF administration.*—Section 7035(c) includes a withholding of \$25,000,000 until the Defense Security Cooperation Agency, jointly with the Department of State, submits to the Committees on Appropriations the budget justification and classified appendices for the Foreign Military Financing Program.

*Israel.*—The Committee recommendation includes \$3,300,000,000 in grants for military assistance to Israel, which is the same as the budget request. The Committee notes that the recommendation fully funds the third year of the ten-year Memorandum of Understanding (MOU) between the United States and Israel. The Committee further notes the continued importance of Israel as a major strategic partner and ally of the United States in an unstable and critical region of the world. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests in the region and supports the continuation of the MOU framework negotiated by the Obama Administration to strengthen the strategic partnership to the benefit of both the United States and Israel. The Committee emphasizes the commitment of the United States to the security of Israel and to ensuring that Israel's qualitative military edge and defense capabilities are maintained.

The Committee notes that Israel maintains the flexibility under the MOU to purchase jet fuel from the United States.

Section 7035(b) includes language carried in the prior year designating an amount for the Special Defense Acquisition Fund. The Committee supports the use of this fund to transfer precision guided munitions and related defense articles and services to reserve stocks for Israel and the transfer of such stocks as necessary for Israel's legitimate self-defense.

*Lebanon.*—The Committee recommendation includes language in section 7041(e) of this Act requiring that certain conditions be met prior to the obligation of funds under this heading for assistance for Lebanon. The Committee intends that assistance provided to the Lebanese Armed Forces (LAF) will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee notes that section 7041(e) prohibits funds for the Lebanese Internal Security Forces or the LAF if either organization is controlled by a foreign terrorist organization

and the Committee directs the Secretary of State to regularly consult with the Committee regarding the rigorous implementation of this provision and on the activities of the LAF and assistance provided by the United States. The Committees includes further language under *Reports* in this heading.

*Pacific Islands.*—The Committee recommends funds for security assistance under title IV for the Pacific Islands, as described under Section 7043 of this report.

### *Reports*

*Lebanon.*—Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to submit to the Committees on Appropriations an updated report, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities.

*Vetting.*—Not later than 45 days after enactment of this Act, the Secretary of State shall submit a report to the appropriate congressional committees on foreign assistance cases submitted for vetting for purposes of section 620M of the Foreign Assistance Act of 1961 during the preceding fiscal year, including: (i) the total number of cases submitted, approved, suspended, or rejected for human rights reasons; and (ii) for cases rejected, a description of the steps taken to assist the foreign government in taking effective measures to bring the responsible members of the security forces to justice, in accordance with section 620M(c) of the Foreign Assistance Act of 1961. The report shall be submitted in unclassified form, but may be accompanied by a classified annex.

## TITLE V—MULTILATERAL ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal Year 2020 enacted level .....	\$390,500,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	390,500,000
Change from enacted level .....	0
Change from request .....	+390,500,000

The Committee recommendation includes \$390,500,000 for International Organizations and Programs (IO&P). The Committee directs that funds made available under this heading in this Act shall be allocated and allotted within 60 days after enactment of this Act.

The Committee recommendation does not support the elimination of the International Organizations and Programs account, as proposed in the President's budget request. The Committee intends to use multilateral assistance as a resource multiplier to advance the shared goals of the United States government and international organizations.

Such funds are allocated according to the following table and subject to the conditions under this heading and section 7019 of this Act:

## INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Organizations/Programs	Budget Authority
International Chemicals and Toxins Programs .....	3,175
International Civil Aviation Organization .....	1,200
International Conservation Programs .....	7,000
International Development Law Organization .....	400
International Maritime Organization .....	325
Montreal Protocol Multilateral Fund .....	32,000
OAS Development Assistance Programs .....	4,500
Regional Cooperation Agreement on Combating Piracy and Armed Robbery Against Ships in Asia .....	50
UN Capital Development Fund .....	1,100
UN Children's Fund .....	139,000
<i>of which, Combating female genital mutilation programs .....</i>	<i>[5,000]</i>
UN Democracy Fund .....	3,500
UN Development Program .....	81,550
UN Environment Program .....	7,000
UN Intergovernmental Panel on Climate Change/UN Framework Convention on Climate Change .....	10,000
UN High Commissioner for Human Rights .....	14,500
<i>of which, Honduras .....</i>	<i>[1,000]</i>
<i>of which, Colombia .....</i>	<i>[1,000]</i>
<i>of which, Guatemala .....</i>	<i>[1,000]</i>
UN Human Settlements Program .....	700
UN Office for the Coordination of Humanitarian Affairs .....	3,500
UN Office of the Special Coordinator on Improving the UN Response to Sexual Exploitation and Abuse ..	1,500
UN Population Fund .....	55,500
UN Special Representative of the Secretary-General for Sexual Violence in Conflict .....	1,750
UN Trust Fund to End Violence Against Women .....	1,500
UN Voluntary Fund for Technical Cooperation in the Field of Human Rights .....	1,150
UN Voluntary Fund for Victims of Torture .....	8,000
UN Women .....	10,000
World Meteorological Organization .....	1,000
World Trade Organization Technical Assistance .....	600

Funds appropriated under this heading shall be made available for core contributions for each entity listed in the above table unless: (1) otherwise provided for in this Act or such table; or (2) the Secretary of State justifies the proposed uses of funds other than for core contributions in the congressional notification submitted for funds under this heading. The Secretary shall consult with the Committees on Appropriations prior to submitting any such notification.

The Committee recommendation includes \$23,000,000 to support the United Nations Resident Coordinator System under Economic Support Fund.

The Committee recommends \$9,500,000 for the Organization of American States (OAS). Under this heading, \$4,500,000 is provided to OAS Development Assistance Programs for programs to strengthen democracy. Additionally, \$5,000,000 is provided under Economic Support Fund for programs to promote and protect human rights, of which not less than \$500,000 is for the Office of the Special Rapporteur for Freedom of Expression.

The Committee encourages the United Nations and specialized United Nations agencies to engage with a wide variety of private enterprises in the spirit of dialogue and engagement.

## INTERNATIONAL FINANCIAL INSTITUTIONS

*Global Agriculture Food Security Program.*—The Committee recommendation does not include an appropriation for a contribution

to the Global Agriculture Food Security Program (GAFSP), which has remaining balances available from prior appropriations Acts for such contribution. The Secretary of the Treasury shall continue the 2012 pledge to provide to GAFSP one dollar for every two dollars in contributions from other donors, utilizing such prior year balances.

#### GLOBAL ENVIRONMENT FACILITY

Fiscal Year 2020 enacted level .....	\$139,575,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	139,575,000
Change from enacted level .....	0
Change from request .....	+139,575,000

The Committee recommendation includes \$139,575,000 for the Global Environment Facility subject to the regular notification procedures of the Committees on Appropriations. Funds should remain available and be fully disbursed no later than September 30, 2022. The Committee expects \$136,563,000 shall be available only for the third installment of the seventh replenishment of Global Environment Facility (GEF).

*Review of strategy and implementation plan.*—The Committee recommends the United States representative on the GEF Council to encourage the GEF to review its strategy and implementation plan, focusing on mitigating factors that undermine the self-sufficiency of local populations, and strengthen communication of outcomes with relevant stakeholders.

#### Report

*Status of disbursement.*—The Committee directs the Secretary of the Treasury to submit a report to the Committees on Appropriations on the status of appropriated funds to the GEF and provide a timeline for the obligation and disbursement of any funds that have yet to be obligated or disbursed. The report shall be provided on a quarterly basis until funds for the second and third installments of the seventh replenishment are completely disbursed.

#### CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Fiscal Year 2020 enacted level .....	\$206,500,000
Fiscal Year 2021 request .....	206,500,000
Committee recommendation .....	206,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$206,500,000 for Contribution to the International Bank for Reconstruction and Development.

#### LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommendation includes not to exceed \$1,421,275,728.70 for Limitation on Callable Capital Subscriptions.

## CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal Year 2020 enacted level .....	\$1,097,010,000
Fiscal Year 2021 request .....	1,001,400,000
Committee recommendation .....	1,001,400,000
Change from enacted level .....	-95,610,000
Change from request .....	0

The Committee recommendation includes \$1,001,400,000 for Contribution to the International Development Association.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal Year 2020 enacted level .....	\$47,395,000
Fiscal Year 2021 request .....	47,395,000
Committee recommendation .....	47,395,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$47,395,000 for Contribution to the Asian Development Fund.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal Year 2020 enacted level .....	\$0
Fiscal Year 2021 request .....	54,648,752
Committee recommendation .....	54,649,000
Change from enacted level .....	+54,649,000
Change from request .....	+248

The Committee recommendation includes \$54,649,000 for Contribution to the African Development Bank.

## LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommendation includes not to exceed \$856,174,624 for Limitation on Callable Capital Subscriptions.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal Year 2020 enacted level .....	\$171,300,000
Fiscal Year 2021 request .....	171,300,000
Committee recommendation .....	171,300,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$171,300,000 for Contribution to the African Development Fund.

## CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal Year 2020 enacted level .....	\$30,000,000
Fiscal Year 2021 request .....	0
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+30,000,000

The Committee recommendation includes \$30,000,000 for Contribution to the International Fund for Agricultural Development. This is the third of three installments in support of the eleventh replenishment for the International Fund for Agricultural Development (IFAD).

*Twelfth replenishment.*—The Committee commends IFAD on its work alleviating food insecurity in poor and fragile countries and remains committed to supporting the upcoming twelfth replenishment of IFAD.

## CONTRIBUTION TO THE NORTH AMERICAN DEVELOPMENT BANK

Fiscal Year 2020 enacted level .....	\$0
Fiscal Year 2021 request .....	0
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	0

No funds were requested in the President's budget request, and none are provided in this Act for a Contribution to the North American Development Bank.

The Committee notes the United States-Mexico-Canada Agreement Implementation Act (Public Law 116-113) included \$215,000,000 for a Contribution to the North American Development Bank to provide financing for environmental infrastructure projects implemented on both sides of the U.S.-Mexico border.

## LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommendation includes not to exceed \$1,020,000,000 for Limitation on Callable Capital Subscriptions.

## TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

## EXPORT-IMPORT BANK OF THE UNITED STATES

## INSPECTOR GENERAL

Fiscal Year 2020 enacted level .....	\$5,700,000
Fiscal Year 2021 request .....	5,200,000
Committee recommendation .....	5,700,000
Change from enacted level .....	0
Change from request .....	+500,000

The Committee recommendation includes \$5,700,000 for Office of Inspector General. The Committee directs the OIG to submit to the Committees on Appropriations its annual audit plan within the first quarter of fiscal year 2021.

## ADMINISTRATIVE EXPENSES

Fiscal Year 2020 enacted level .....	\$110,000,000
Fiscal Year 2021 request .....	100,946,000
Committee recommendation .....	110,000,000
Change from enacted level .....	0
Change from request .....	+9,054,000

The Committee recommendation includes \$110,000,000 for Administrative Expenses and does not include funds for a subsidy appropriation. The Committee reinstates a provision providing administratively determined pay authority to the Export-Import Bank (EXIM) for the recruitment and retention of experts with hard-to-find expertise. The Committee expects that EXIM's current policy for administratively determined pay that Members of the Board of Directors and political appointees are ineligible to receive such pay continues and directs any changes to such policy be subject to prior consultation with the Committees on Appropriations.

*Public health emergency.*—The President of EXIM shall consult with the Secretary of Health and Human Services to evaluate EXIM's support of businesses exporting critical products during a public health emergency.

*Reports*

*Distribution of engagement.*—The Committee directs the President of EXIM to enhance its outreach and engagement to areas of the United States and its territories that have received disproportionately less engagement and financing support from EXIM, as well as to women- and minority-owned businesses. The Committee directs the President of EXIM to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, assessing the geographic distribution of EXIM’s outreach, engagement, and export finance.

*Support for minority-owned businesses.*—The Committee directs the President of EXIM to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on financing support provided to minority-owned business partners disaggregated by race and gender.

UNITED STATES INTERNATIONAL DEVELOPMENT FINANCE CORPORATION

INSPECTOR GENERAL

Fiscal Year 2020 enacted level .....	\$2,000,000
Fiscal Year 2021 request .....	2,000,000
Committee recommendation .....	2,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,000,000 for Office of Inspector General. The Committee directs the OIG to submit to the Committees on Appropriations its annual audit plan within the third quarter of fiscal year 2021.

*Assessment report.*—The Committee directs the OIG to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, assessing the integration and efficiency of policies, procedures, and processes of the United States International Development Finance Corporation (DFC). Such report shall also include whether the DFC is maximizing its resources, such as equity and hybrid financing respectively, to further the purposes described under section 1412 of the BUILD Act of 2018 (Public Law 115–254).

CORPORATE CAPITAL ACCOUNT

Fiscal Year 2020 enacted level .....	\$299,000,000
Fiscal Year 2021 request .....	833,677,000
Committee recommendation .....	311,000,000
Change from enacted level .....	+12,000,000
Change from request .....	– 522,677,000

The Committee recommendation includes \$311,000,000 for the Corporate Capital Account for the DFC. Within that amount, \$131,000,000 is provided for administrative expenses, which may also be available for other direct costs and project-specific transaction costs; \$180,000,000 is available for Program budget which may be used for equity financing; credit subsidy and the program cost, including technical assistance projects, which shall be transferred to the Program Account.

*Administratively determined pay.*—The Committee expects that the DFC will continue utilizing administratively determined pay

for the recruitment and retention of experts with hard-to-find expertise and that Members of the Board of Directors and political appointees are ineligible to receive such pay.

*Budget request.*—The Committee directs the Chief Executive Officer (CEO) of the DFC to include in the CBJ for fiscal year 2022 a confidential annex that describes new loans, guarantees, insurance, feasibility studies and technical assistance grants, and equity agreements approved or anticipated in the prior year, current year, and budget year by: category, recipient, country; level of DFC resources provided; source year of financing used; and additional details including a description of the positive and negative subsidy assigned to the largest projects and the level of guarantee provided. The CEO of the DFC shall consult with the Committees on Appropriations on the format of the confidential annex.

*Contribution to Capital Security Cost Sharing program.*—The Committee directs the CEO of the DFC to make a contribution to the Capital Security Cost Sharing program for any personnel under COM Authority in fiscal year 2021, consistent with the requirements of section 7004 of this Act and title 22 United States Code 4865 note.

*Guidelines and criteria for equity financing.*—The Committee notes the submission on May 28, 2020 of the guidelines and criteria for equity financing required under this heading in the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2020. The Committee directs the CEO of the DFC to consult with the Committees on Appropriations on the application of such guidelines and criteria prior to entering into any obligation under equity authority. Further, the Committee directs the CEO of the DFC to consult with the appropriate congressional committees prior to any proposed changes to such guidelines and criteria.

*Prioritization for development impact.*—The Committee directs the DFC to comply with section 1411 of the BUILD Act of 2018 (Public Law 115–254) and prioritize projects with a significant potential for advancing United States development priorities, especially in lower- and lower-middle income countries.

*Publication of certification.*—The Committee directs the CEO of the DFC to publish on the public website of the DFC each instance a certification is made to the appropriate congressional committees, not later than 45 days after such certification is made, with regard to a project authorized under the exception provided by section 2004(e) of H.R. 1865 (Public Law 116–94), or under section 1412(c)(2) of the BUILD Act of 2018 (Public Law 115–254).

*Three Seas Initiative.*—The Committee supports strengthening energy and infrastructure security through the Three Seas Initiative and expects the DFC to work in coordination with the Department of State and USAID to advance alternative sources of energy and conduct appropriate oversight of funds.

### *Reports*

*Assessment on DFC Activities under the Defense Production Act.*—The Committee directs the Government Accountability Office to submit a report to the Committees on Appropriations, not later than September 30, 2021, on DFC activities conducted under sections 302 and 303 of the Defense Production Act of 1950, as amended, pursuant to Executive Order 13922. Such report shall include



whether such transactions are impacting the DFC in carrying out its core mission and purpose as described under the BUILD Act of 2018 (Public Law 115–254); how the DFC is allocating and coordinating resources to carry out its core mission in addition to implementing and overseeing activities pursuant to Executive Order 13922; whether the agency is charging costs, including oversight costs such as monitoring and evaluation, to process and implement such transactions to the appropriate accounts; and what impact DFC activities under Executive Order 13922 have made in responding to the COVID–19 pandemic.

*DFC transactions under the Defense Production Act.*—The Committee recognizes the extraordinary circumstances that the DFC has faced during fiscal year 2020 and remains supportive of the BUILD Act of 2018 (Public Law 115–254). However, the Committee is deeply concerned about the ability of the DFC, in the nascent stages of its development, to simultaneously adjust to its new mandate and authorities and implement the requirements of Executive Order 13922.

The Committee directs the CEO of the DFC to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the implementation of Executive Order 13922 that shall include the following: (1) a detailed summary of each transaction conducted under the authority of sections 302 and 303 of the Defense Production Act of 1950, as amended, including a description and justification of each transaction that includes the amount, type of assistance, and subsidy costs; (2) how the DFC ensures compliance of such transactions with the requirements of the Federal Credit Reform Act of 1990 (FCRA) and applicable sections of OMB Circular A–11, including a justification for the use of FCRA in determining the budgetary costs of transactions authorized by Executive Order 13922; and (3) the DFC’s administrative structures and policies for implementing and overseeing activities required by Executive Order 13922, including an organizational chart showing direct and indirect reporting relationships involved in the implementation of Executive Order 13922 and a description of the cost allocation methodology that determines how staffing and other costs, including any costs for monitoring and evaluation, are attributed to the correct appropriations account.

*Equity agreements.*—The Committee directs the CEO of the DFC to submit written reports to the Committees on Appropriations, not later than 90 days after enactment of this Act, and quarterly thereafter until September 30, 2021, for each equity agreement and hybrid financing agreement, which shall include the following: (1) a description of each agreement or project, including its development impact, and how such agreement meets the criteria established by the DFC for use of equity financing; (2) the amount of DFC-invested equity or hybrid financing and projected returns over the life of the investment; (3) details regarding investors and partners, income level of country, project sector, and deal structuring; and (4) the contribution and impact to local economic conditions and long-term development and foreign policy goals in the region.

*Investment funds.*—The Committee directs the CEO of the DFC to provide written reports to the Committees on Appropriations on a semi-annual basis, including the following for each investment fund: (1) the identity, selection process, and professional back-

ground of current and past managers; (2) the fees and compensation currently provided to senior management; and (3) the amount of guarantees and actual investments made at the end of the previous six months.

*Investment in the Pacific Islands.*—The Committee urges the DFC to prioritize investments in the Pacific Island countries, especially investments that support minority- and women-owned businesses and promote woman’s economic empowerment. The Committee directs the CEO of the DFC to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on a strategy to increase DFC investments in the Pacific Islands. Such report shall include the challenges to increasing investment, measures to overcome such limitations, and the expected impact of such projects on regional development and economic growth.

*Status report.*—The Committee directs the CEO of the DFC to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, providing an update on the continued operationalization of the DFC and the progress of newly established programs such as equity financing, hybrid financing, and technical assistance. Such report shall also include an update on monitoring and evaluation mechanisms and the new Impact Quotient (IQ) scoring system; coordination on development policy within the agency including between the Office of Development Policy and the Chief Development Officer and other entities as appropriate; and the maintenance of strong linkages with the Department of State and USAID including through the use of transferred funds.

*Support for minority-owned businesses.*—The Committee directs the CEO of the DFC to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on financing support provided to minority-owned business partners disaggregated by race and gender.

*Transparency and accountability.*—The Committee directs the CEO of the DFC to submit a report, not later than 90 days after enactment of this Act, to the appropriate congressional committees on steps taken to comply with section 4(a)(2), and implement the guidelines described in section 3(b), of the Foreign Aid Transparency and Accountability Act of 2016 (Public Law 114–191).

PROGRAM ACCOUNT

The Committee recommendation includes a limitation of \$80,000,000 on amounts paid to, or transferred into, this account for the cost of direct and guaranteed loans.

TRADE AND DEVELOPMENT AGENCY

Fiscal Year 2020 enacted level .....	\$79,500,000
Fiscal Year 2021 request .....	12,105,000
Committee recommendation .....	79,500,000
Change from enacted level .....	0
Change from request .....	+67,395,000

The Committee recommendation includes \$79,500,000 for Trade and Development Agency. The Committee recommendation does not assume the closure of operations for the United States Trade

and Development Agency (USTDA), as proposed by the fiscal year 2021 request.

*Grant effectiveness.*—The Committee directs the Director of USTDA to ensure that evidence of effectiveness is a requirement for all competitive and non-competitive grant awards.

*Report*

*Support for minority-owned businesses.*—The Committee directs the Director of USTDA to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on technical assistance and other support provided to minority-owned business partners disaggregated by race and gender.

#### TITLE VII—GENERAL PROVISIONS

The Committee recommends the following new, revised and retained provisions:

Section 7001 (Allowances and Differentials) includes language carried in the prior year regarding allowances and differentials.

Section 7002 (Unobligated Balances Report) includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Section 7003 (Consulting Services) includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Section 7004 (Diplomatic Facilities) includes language modified from the prior year with respect to the construction and use of diplomatic facilities, setting limitations, expanding notification and oversight requirements, and placing conditions and restrictions on certain funds. Further direction concerning notification and oversight of diplomatic facilities is included under Embassy Security, Construction, and Maintenance.

The Secretary of State is directed to promptly inform the Committees on Appropriations of each instance in which a Federal department or agency is delinquent in providing the full amount of funding required by section 604(e) of the Secure Embassy Construction and Counterterrorism Act of 1999.

During fiscal year 2021, the Secretary of State shall continue to submit to the Committees on Appropriations the reports in the manner required by section 7004(h) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of Public Law 116–96), except that the submission timeframe for such reports shall be biannually.

Section 7005 (Personnel Actions) includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Section 7006 (Prohibition on Publicity or Propaganda) includes language carried in the prior year prohibiting the use of funds in this Act for publicity or propaganda purposes within the United States not otherwise authorized by law.

Section 7007 (Prohibition Against Direct Funding for Certain Countries) includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Section 7008 (Coups d'Etat) includes language modified from the prior year prohibiting assistance for countries whose duly elected

head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role; requiring a determination; and providing a waiver under certain conditions.

Section 7009 (Transfer of Funds Authority) includes language modified from the prior year setting limitations and conditions on transfers between appropriations accounts and requiring audits of certain transfers.

The Committee directs the Secretary of State and the USAID Administrator to submit a report to the Committees on Appropriations, not later than October 31, 2021, detailing all of the transfers to another United States government agency made pursuant to sections 632(a) and 632(b) of the FAA including a listing of each transfer with the funding level, appropriations account, and receiving agency. This requirement shall not apply to agreements entered into between USAID and the Department of State.

Section 7010 (Prohibition and Limitation on Certain Expenses) includes language carried in the prior year prohibiting first-class travel, setting certain limitations on computer networks, the promotion of tobacco, and representation and entertainment expenses.

Section 7011 (Availability of Funds) includes language modified from the prior year regarding the availability of funds appropriated by this Act.

Section 7012 (Limitation on Assistance to Countries in Default) includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Section 7013 (Prohibition on Taxation of United States Assistance) includes language modified from the prior year withholding assistance to a country where such assistance is subject to taxation, unless the Secretary of State makes certain determinations, and updating a reporting requirement.

The Committee notes the reports required by subsection (b) of the Department of State, Foreign Operations, and Related Programs Appropriations Acts for fiscal years 2018, 2019, and 2020 have not been submitted and directs the Secretary of State to submit the report expeditiously.

Section 7014 (Reservations of Funds) includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Section 7015 (Notification Requirements) includes language modified from the prior year establishing the notification requirements for funds made available by this Act.

Subsection (c) requires that notifications submitted pursuant to this section shall include information (if known on the date of transmittal of such notification) on the use of any notwithstanding authority. Additionally, if subsequent to a notification of assistance it becomes necessary to rely on notwithstanding authority, the Committees on Appropriations should be informed at the earliest opportunity and to the extent practicable.

Subsection (e) has been modified from prior years. The Committee was forced to include a more limited provision due to the excessive abuse of the human health and welfare waiver by this Administration. The Committee notes that this provision has been included in law, either as a proviso or a subsection, unchanged since

fiscal year 1992, and used judiciously by four previous Administrations.

Notifications submitted in accordance with subsection (g) shall include the following information: (1) the office or bureau at the Department of the Treasury, USAID, or the Department of State that will oversee programs and expenditures of the trust fund; (2) the website link to publicly available expenditures of the trust fund; (3) a copy of the administrative agreement between the international financial institution and the United States; and (4) whether direct government assistance will be provided by the trust fund and specific risk mitigation and anti-corruption steps are being taken by the trust fund.

Section 7016 (Document Requests, Records Management, and Related Cybersecurity Protections) includes language carried in the prior year concerning public posting of reports and documents, records management, and related cybersecurity protections.

Section 7017 (Use of Funds in Contravention of this Act) includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Section 7018 (Debt-for-Development) includes language carried in the prior year regarding debt-for-development and debt-for-nature exchanges.

Section 7019 (Allocations and Reports) includes language modified from the prior year regarding compliance with: (1) funding directives in certain tables in the accompanying report; and (2) reporting directives in such report.

Section 7020 (Multi-Year Pledges) includes language modified from the prior year prohibiting the use of funds in this Act to make a multi-year pledge unless such pledge meets the requirements of section 7066 of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of Public Law 116-6).

Section 7021 (Prohibition on Assistance to Governments Supporting International Terrorism) includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Section 7022 (Authorization Requirements) includes language carried in the prior year regarding authorization requirements.

Section 7023 (Definition of Program, Project, and Activity) includes language carried in the prior year defining the terms “program, project, and activity”.

Section 7024 (Authorities for the Peace Corps, Inter-American Foundation, and United States African Development Foundation) includes language carried in the prior year regarding certain authorities for the Peace Corps, IAF, and the USADF.

Section 7025 (Commerce, Trade and Surplus Commodities) includes language carried in the prior year relating to commerce, trade, and surplus commodities. The Committee directs the USAID Administrator to ensure that assistance provided to develop foreign agriculture sectors does not adversely affect American small businesses.

Section 7026 (Separate Accounts) includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local

currencies and establishing certain conditions on the use of those funds.

Section 7027 (Eligibility for Assistance) includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Section 7028 (Local Competition) includes language carried in the prior year conditioning funds provided to local organizations through limited competitions.

#### *Report*

*Limited competition.*—Not later than 45 days after the end of fiscal year 2021, the USAID Administrator shall report to the appropriate congressional committees on all awards in excess of \$3,000,000 and sole source awards in excess of \$2,000,000 subject to limited or no competition for local entities.

Section 7029 (International Financial Institutions) includes language modified from the prior year regarding: evaluations; social and environment safeguards; the compensation level of the United States executive director to each international financial institution (IFI); human rights promotion; fraud and corruption; beneficial ownership; and whistleblower protections.

Pursuant to subsection (d), the Committee directs the Secretary of the Treasury to instruct the United States executive director of each IFI to promote human rights in accordance with the following criteria by determining whether: (1) the IFI has an explicit policy commitment to respect human rights; (2) the IFI conducts assessments of how proposed loans, grants, policies, or strategies may impact human rights; (3) the IFI's due diligence process is informed by information and recommendations from the United Nations, regional human rights entities, or other human rights organizations, as appropriate; (4) the IFI has a specific policy and procedures for consulting local communities and other stakeholders as part of the due diligence process; (5) the IFI requires free, prior, and informed consent for loans, grants, policies, or strategies affecting indigenous peoples; (6) the IFI has a specific policy and procedures for responding to intimidation and reprisals against people adversely affected by IFI loans, grants, policies, or strategies; and (7) the IFI has accessible, efficient, and effective accountability and grievance mechanisms in place at the national and project levels.

Pursuant to subsection (g), the Committee directs the Secretary of the Treasury to instruct the United States executive director of each IFI to use the voice of the United States to encourage each such institution to effectively implement and enforce policies and procedures for the protection of whistleblowers from retaliation, including best practices for: (1) protection against retaliation for internal and lawful public disclosure; (2) legal burdens of proof; (3) statutes of limitation for reporting retaliation; (4) access to binding independent adjudicative bodies, including shared cost and selection external arbitration; and (5) results that eliminate the effects of proven retaliation, including provision for the restoration of prior employment.

#### *Reports*

*Evaluations.*—Pursuant to subsection (a), the Committee directs the Secretary of the Treasury to submit a report to the Committees

on Appropriations, not later than 45 days after enactment of this Act, on steps taken in fiscal year 2020 by the United States executive directors and the international financial institutions consistent with subsection (a) compared to the previous fiscal year.

*Beneficial ownership information.*—Pursuant to subsection (f), the Committee directs the Secretary of the Treasury to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on steps taken in fiscal year 2020 by the United States executive directors and the international financial institutions consistent with subsection (f) compared to the previous fiscal year. Such report should also include an assessment of the pilot program conducted by the World Bank on beneficial ownership to be completed at the end of the World Bank’s fiscal year 2020.

Section 7030 (Rescissions) includes language modified from the prior year rescinding \$75,000,000 in unobligated balances from prior year appropriations, of which \$45,000,000 is from Economic Support Fund and \$30,000,000 is from International Narcotics Control and Law Enforcement. No funds may be rescinded from amounts previously designated as an emergency requirement or for Overseas Contingency Operations/Global War on Terrorism.

Section 7031 (Financial Management and Budget Transparency) includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance website.

For the purposes of this section, the term “direct government-to-government assistance” shall include cash transfers, non-project sector assistance, and other forms of assistance where funds appropriated by this Act are provided directly to the recipient government.

The Committee directs that any planned government-to-government assistance should be included with the fiscal year 2022 CBJ and should include the proposed funding amount, source of funds, and type of assistance.

For the purposes of subsection (b), “minimum requirements of fiscal transparency” shall mean the public disclosure of a country’s national budget, including income and expenditures by ministry, and government contracts and licenses for natural resource extraction, including bidding and concession allocation practices. The report required by this subsection should identify steps taken by a government to disclose additional budget documentation, contracts, and licenses, which are additional to information disclosed in the previous year, as well as recommendations of short- and long-term steps such government should take to improve fiscal transparency. The report should also include a description of how funds appropriated by this Act, including those provided pursuant to subsection (b)(3), are being used to improve fiscal transparency and identify benchmarks for measuring progress.

The report required by subsection (c)(4) shall be put in unclassified form on the State Department website.

Pursuant to subsection (d)(2), the United States may support such assistance if the recipient government has adopted laws, regulations, or procedures that: (1) accurately account for and publicly disclose payments to the government by companies involved in the

extraction and export of natural resources; (2) include independent auditing of accounts receiving such payments and the public disclosure of such audits; and (3) require public disclosure of agreement and bidding documents, as appropriate.

### *Report*

*Government-to-government report.*—Not later than 45 days after enactment of this Act, the USAID Administrator shall submit to the Committees on Appropriations a report that details all assistance provided through government-to-government mechanisms by country, funding source and amount, and type of procurement instrument, including whether the assistance was provided on a reimbursable basis.

Section 7032 (Democracy Programs) contains language modified from the prior year regarding democracy programs funded in this Act. The Committee recommendation includes not less than \$2,400,500,000 in assistance for democracy programs.

The Committee directs the Director of the Office of Foreign Assistance and the relevant Bureaus at the Department of State to consult with the Committees on Appropriations on funding attributed to meet the requirements of this section, including with respect to the definition provided in subsection (c).

For the purposes of subsection (d), “demonstration of a commitment to democracy and the rule of law” should be determined by the Secretary of State or the USAID Administrator.

Nothing in subsection (f) shall be construed to affect the ability of any entity, including United States small businesses, from competing for proposals from USAID-funded civil society programs.

Subsection (h) directs that \$20,000,000 be made available to support and protect civil society activists and journalists who have been threatened, harassed, or attacked. The Committee expects the Secretary of State and USAID Administrator to continue to prioritize programs that protect journalists and advance press freedom.

The Committee supports continued investments in programs that enhance the technical capacity of countries to prepare for and manage elections, train political parties, educate voters, and enhance transparency and accountability.

The Committee continues support for programs by the Department of State and USAID that promote freedom of expression through independent media and internet freedom.

The Committee continues support for programs by the Department of State and USAID that promote the rule of law. Priority for assistance should be given to countries transitioning to democracy, regressing from democratic values, and countering violent extremism as well as fragile states.

The Committee urges the Department of State to consider allocating more funding for civil society and investigative journalism programs to combat corruption, including through the Global Anti-Corruption Consortium.

The Committee supports continued assistance for democracy and governance programs and activities to support emerging democracies throughout the Indo-Pacific region.

With respect to the provision of assistance made available in this Act for democracy programs, the Secretary of State and USAID Ad-



ministrator should prioritize using organizations with significant experience implementing such programs and that demonstrate successful outcomes.

The Committee supports the Bureau of Democracy, Human Rights, and Labor and encourages the Department of State to continue prior year funding levels.

### *Reports*

*Legislative strengthening.*—The Committee supports efforts to engage parliamentarians and parliamentary organizations in support of democratic norms and values. The Committee directs, not later than 45 days after enactment of this Act, the Department of State and USAID, in consultation with the National Endowment for Democracy, to consult with, and report to, the Committees on Appropriations on expanding such efforts. The Committee continues to direct the USAID Administrator to coordinate and support legislative strengthening programs in countries where the House Democracy Partnership is actively engaged.

*Prior approval.*—Pursuant to subsection (e), the Committee continues language that organizations receiving assistance for democracy programs shall not be subject to prior approval by the government of any foreign country and directs the Secretary of State, in coordination with the USAID Administrator, to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, detailing steps taken by the Department of State and USAID to comply with this requirement.

Section 7033 (International Religious Freedom) includes language modified from the prior year regarding international religious freedom.

Subsection (a) designates funds under Diplomatic Programs to be made available for the Office of International Religious Freedom, and funds for the Office of International Religious Freedom shall be made available for the continued development and implementation of an international religious freedom curriculum in accordance with section 708 of the Foreign Service Act of 1980.

Funds designated for the Prevention and Stabilization Fund shall also be made available for international religious freedom programs to support transitional justice, reconciliation, and reintegration programs for vulnerable and persecuted religious minorities.

The Committee recommendation includes funding for programs that protect vulnerable and persecuted minorities, including to investigate the persecution of such minorities by governments and non-state actors, and for the public dissemination of information collected on such persecution, including on the Department of State website.

The Committee remains concerned for ethnic and religious minorities, including Christians, Yazidis, Rohingya, and other groups across the globe that have been victims of mass atrocities, ethnic cleansing, and genocide. The Committee recognizes the benefits of existing psychosocial support programs coordinated by the Department of State and USAID for these groups and individuals and supports the expansion of these programs. Furthermore, the Committee encourages the prioritization of psychosocial support programs to benefit religious and ethnic minorities affected by ISIS,

including trauma therapy and care for children and survivors of sexual slavery, as well as other highly vulnerable populations worldwide.

Section 7034 (Special Provisions) includes language modified from the prior year granting certain special authorities and limitations relating to funds made available by this Act.

Subsection (c) makes funds available for the prevention of atrocities. The Committee notes that the Under Secretary for Civilian Security, Democracy, and Human Rights remains vacant. This position should be filled expeditiously, and the individual serving in an acting capacity shall be responsible for the strategic policy direction and policy oversight of atrocity prevention funds until such time. These funds are subject to the regular notification procedures of the Committees on Appropriations.

Subsection (e)(1) directs that funds appropriated under Assistance for Europe, Eurasia and Central Asia shall be made available to carry out the Program for Research and Training on Eastern Europe and the Independent States of the Former Soviet Union as authorized by the Soviet-Eastern European Research and Training Act of 1983 (22 U.S.C. 4501 et seq.). The Committee recommendation includes not less than \$3,000,000 for such program.

Subsection (e)(3) extends the availability of certain funds, up to \$50,000,000, for an additional year if they are being used for private sector partnerships; following consultation with the Committees on Appropriations.

For the purposes of subsection (f), partner vetting shall mean the required submission of personal identifiable information prior to the conduct of a program. The Committee urges the Secretary of State and USAID Administrator to ensure that adequate staffing and resources are made available to conduct partner and beneficiary vetting in a timely fashion.

Subsection (l)(5) continues prior year language commonly known as “the Lautenberg Amendment”. The Committee notes that this provision is needed to preserve a safe and reliable mechanism for eligible persecuted religious minorities to seek freedom and safety in the United States. The Committee includes further language concerning the Lautenberg program in this section under *Report*.

Subsection (l)(11) provides for a 1-year extension of the Afghan Special Immigrant Visa (SIV) program and for an additional 4,000 SIVs. The Committee reaffirms its commitment to Iraqi and Afghan partners and notes its continuing concern that SIV applicants face extended delays in visa processing, especially in security vetting. The Committee also notes that federal law requires that all government-controlled steps in the SIV process should be completed within nine months of the applicant submitting an initial application.

Subsection (o) makes funds available for the Local Works program. The Committee directs USAID to consider funding to marginalized groups, such as youth-led organizations, in such program.

#### *Report*

*Lautenberg amendment.*—Not later than 60 days after enactment of this Act, the Secretary of State shall submit to the Committees on Appropriations a report on the Lautenberg amendment program

for fiscal years 2017, 2018, 2019, and 2020. The report shall include data by fiscal year on Lautenberg program applicants, including the number in process, the number awaiting security review, the number approved and awaiting admission, and the number admitted to the United States. The report shall also include a description of program policy changes by fiscal year.

Section 7035 (Law Enforcement and Security) includes language modified from the prior year related to assistance, authorities, limitations, and notifications regarding law enforcement and security matters.

Subsection (c)(3) withholds \$25,000,000 until the Defense Security Cooperation Agency, jointly with the Department of State, submits to the Committees on Appropriations the budget justification for Foreign Military Financing Program for fiscal years 2021 and 2022, including the accompanying classified appendices.

#### *Report*

*Military bases.*—The Secretary of State is directed to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on countries that host a Russian or Chinese military base. Such report may be submitted in a classified manner if necessary.

Section 7036 (Arab League Boycott of Israel) continues language carried in the prior year related to the Arab League Boycott of Israel.

The Committee is concerned about international efforts to stigmatize and isolate Israel through the boycott, divestment, and sanctions (BDS) movement. The Committee directs, as part of the annual report to Congress on the Arab League Boycott of Israel, that the President add information about the BDS campaign, covering companies, international organizations, countries, and other organizations, including state investment vehicles, that are involved in promoting the movement, as well as specific steps the Department of State has taken and expects to take to discourage or end politically-motivated efforts to boycott, divest from, or sanction Israel or Israeli entities. The Committee further directs the Secretary of State and USAID Administrator to strengthen policies and procedures to ensure organizations supported through funding are not participants in such efforts.

Section 7037 (Palestinian Statehood) includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Section 7038 (Prohibition on Assistance to the Palestinian Broadcasting Corporation) includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Section 7039 (Assistance for the West Bank and Gaza) includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Section 7040 (Limitation on Assistance for the Palestinian Authority) includes language carried in the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Section 7041 (Middle East and North Africa) includes language modified from the prior year regarding policies and countries in the Middle East and North Africa.

*Egypt.*—Subsection (a) is modified from the prior year. Funds for Egypt are allocated according to the following table and subject to section 7019 of this Act:

## EGYPT

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	125,000
International Narcotics Control and Law Enforcement .....	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	3,000
International Military Education and Training .....	1,800
Foreign Military Financing Program .....	1,300,000
Total .....	1,431,800

The Committee notes the United States and Egypt share a mutual interest in Middle East peace and stability, economic opportunity, and regional security. Since the Camp David Accords, United States assistance to Egypt has played a central role in the country's economic and military development. The Committee recognizes the enduring Egyptian-Israeli peace agreement as well as Egypt's ongoing efforts to combat terrorism and counter Iran's malign influence in the region. Promoting a stable, democratic, and prosperous Egypt, where the government empowers civil society and protects human rights, should continue to be a core objective of United States policy.

*Withholding.*—The Secretary of State shall withhold 20 percent of the funds provided for Egypt under Foreign Military Financing Program until the Secretary certifies and reports to the Committees on Appropriations that the Government of Egypt is meeting the governance and human rights conditions described under *Reports* in this section. A national security waiver is included in this Act. However, five percent of such withheld funds is excluded from the waiver and shall only be made available for obligation if the Secretary of State determines and reports to the Committees on Appropriations that the Government of Egypt has provided fair and commensurate compensation to American citizen, April Corley, for severe injuries sustained during an attack on her tour group by Egyptian armed forces on September 13, 2015. In addition, the Committee notes that the funds subject to the five percent withholding shall not be transferred to the interest-bearing account until a final settlement has been reached.

Pursuant to subsection (a)(2), up to \$40,000,000 of the funds made available for assistance for Egypt should be made available for higher education programs, including \$15,000,000 for scholarships for Egyptian students with high financial need to attend not-for-profit institutions of higher education in Egypt. Such institutions must meet standards equivalent to those required for United States institutional accreditation by a regional accrediting agency recognized by the United States Department of Education. Not later than 45 days after enactment of this Act, the USAID Administrator shall consult with the Committees on Appropriations on implementation of funds made available for scholarships in Egypt.

Funds made available for assistance for Egypt shall be subject to prior consultation and the regular notification procedures of the Committees on Appropriations. Such funds should be made avail-

able for democracy programs and for development programs in the Sinai. Funds shall not be made available for cash transfer assistance or budget support unless the Secretary of State certifies and reports that Egypt is meeting the conditions of section 7041(a)(2).

The Committee encourages the USAID Administrator to implement programs that assist orphans and vulnerable children in Egypt, including children from religiously diverse populations.

The Secretary of State shall take all practicable steps to ensure that mechanisms are in place for monitoring, oversight, and control of funds made available by this subsection for assistance for Egypt.

The Committee encourages the Department of State to prioritize the security of energy infrastructure in the Sinai, including increasing economic development programs, particularly for Bedouin communities.

*Iran.*—Subsection (b) continues language from the prior year. Pursuant to paragraph (1), funds appropriated under Diplomatic Programs, Economic Support Fund, and Nonproliferation, Antiterrorism, Demining and Related Programs shall be made available for the following: (1) to support the United States policy to prevent Iran from achieving the capability to produce or otherwise obtain a nuclear weapon; (2) to support an expeditious response to any violation of United Nations Security Council Resolutions or to efforts that advance Iran's nuclear program; (3) to support the implementation, enforcement, and renewal of sanctions against Iran for its support of nuclear weapons development, terrorism, human rights abuses, and ballistic missile and weapons proliferation; and (4) for democracy programs for Iran, to be administered by the Assistant Secretary for Near Eastern Affairs, Department of State, in consultation with the Assistant Secretary for Democracy, Human Rights, and Labor, Department of State.

*Iraq.*—Subsection (c) continues language similar to the prior year. Pursuant to paragraph (1), funds shall be made available for bilateral economic assistance and international security assistance, including in the Kurdistan Region of Iraq (KRI), and for programs to protect and assist religious and ethnic minority populations in Iraq. In carrying out such purposes, the Secretary of State shall work with the Government of Iraq to ensure security forces reflect the ethno-sectarian makeup of the areas in which they operate by integrating local populations into such forces.

Funds made available under International Disaster Assistance and Migration and Refugee Assistance should be made available to support programs that address the needs of internally displaced persons (IDPs) and refugees throughout all regions of Iraq, including in the KRI, as well as their host communities. Additionally, funds under Economic Support Fund should continue to support programs that mitigate the impact of such IDPs and refugees in such region.

Within the amount provided for assistance, the recommendation includes funds to support American-style higher education institutions in Iraq, including in the Kurdistan region, on an open and competitive basis. The Secretary of State or USAID Administrator, as appropriate, shall include funds to be allocated for this purpose in the spend plan submitted pursuant to section 7061(b) of this Act.

The Committee remains concerned about the lack of security and the safe return of displaced Iraqi ethnic and religious minorities,

including Christians, Yazidis, and other groups who have been victimized by genocide, to their ancestral homelands in the Nineveh Plain, Tel Afar, and Sinjar areas of Iraq. Support for such individuals and communities should, to the maximum extent practicable, take into account the unique needs and security requirements necessary for safe repatriation. The Committee includes stabilization and recovery assistance to support the safe return of displaced religious and ethnic minorities to their communities in Iraq.

The Committee recommends that USAID continue funding for stabilization and long-term economic viability of northern Iraq. Contracts should preference local entities as appropriate. The Committee supports efforts to increase parity in assistance for Nineveh and Sinjar.

The Committee urges the inter-agency working group dedicated to religious and ethnic minorities in Iraq to redouble their efforts to ensure that such populations can stay in, or return to, their homeland. The Committee notes that security remains the primary barrier to such efforts and directs the Secretary of State to continue working with the Government of Iraq and the Kurdish Regional Government to develop a plan for the survivability of all religious minorities in consultation with civil society partners and affected communities in both Iraq and the KRI.

The Committee notes the psychosocial barriers resulting from the trauma of years of war and conflict on Iraqi communities hinder reconciliation efforts in many regions. The Committee supports efforts by USAID, in partnership with vetted local nationals, to foster communications and on-the-ground activities designed to create the social safety and cohesion necessary for communities to reject violent extremism and overcome trauma.

The Committee encourages the Department of State to work with the relevant Federal agency partners to expedite the processing of the backlog of Iraqi Special Immigrant Visa (SIV) applications as well as those of their family members. The Committee notes the critical role of the SIV program in assisting the United States mission in Iraq. The Committee encourages the State Department to expand the days and hours of operation for consular services in Erbil, as appropriate, to better accommodate the demand for services.

The Committee urges the State Department to encourage the relevant Iraqi authorities to explore options for improving the transportation infrastructure in northern Iraq, including examining the feasibility of re-opening the international airport in Mosul, Iraq.

*Jordan.*—Subsection (d) includes language similar to the prior year designating funding levels for Jordan. The Committee recommendation includes not less than \$1,525,000,000 for assistance for Jordan. Funds for Jordan are allocated according to the following table and subject to section 7019 of this Act:

JORDAN

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	997,400
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	13,600
International Military Education and Training .....	4,000
Foreign Military Financing Program .....	425,000

JORDAN—Continued  
 [Budget authority in thousands of dollars]

Account	Budget Authority
Development Assistance .....	85,000
Total .....	1,525,000

The Committee notes the importance of the relationship with the Kingdom of Jordan and the strong leadership that Jordan continues to play in advancing peace and stability in the region. The Department of State should continue to support critical economic aid and to provide the assistance needed to ensure Jordan's ongoing stability, including to strengthen Jordan's borders with Iraq and Syria and to help mitigate the impact of hosting large numbers of refugees.

*Lebanon.*—Subsection (e) continues similar language to the prior year.

The Committee supports assistance for Lebanon at levels consistent with the prior fiscal year, given the rising economic challenges facing Lebanon and much of the region as well as ongoing conflict and instability.

Funds made available under Foreign Military Financing Program for assistance for Lebanon may only be made available to professionalize the Lebanese Armed Forces (LAF) and to strengthen border security and combat terrorism, including training and equipping the LAF to secure Lebanon's borders, interdicting arms shipments, preventing the use of Lebanon as a safe haven for terrorist groups, and to implement United Nations Security Council Resolution 1701. The LAF has been a necessary partner in combating the influence of Hezbollah and other terrorist groups.

*Libya.*—Subsection (f) includes similar language from the prior year regarding monitoring, oversight, and control of any assistance.

*Morocco.*—Subsection (g) includes similar language from the prior year. The Committee recognizes the longstanding partnership between the United States and the Kingdom of Morocco based on mutual interests of stability, tolerance and economic prosperity in the Middle East and Africa. The Committee encourages the Secretary of State to strengthen this partnership to defeat terrorism and violent extremist groups, namely in the Sahel region, as well as to counter Iran's malign influence in the region.

*Saudi Arabia.*—Subsection (h) includes language carried in the prior year prohibiting the Government of Saudi Arabia from receiving funds under International Military Education and Training.

The Committee urges the Secretary of State to consider barring from entry into the United States, pursuant to section 7031(c) of this Act, the individuals listed in the assessment by the Office of the Director of National Intelligence (ODNI) who carried out, participated in, or were otherwise responsible for the murder of Jamal Khashoggi at the Consulate of the Kingdom of Saudi Arabia in Istanbul, Turkey on October 2, 2018.

*Syria.*—Pursuant to subsection (i)(1), funds appropriated or otherwise made available by this Act may be made available for non-lethal stabilization assistance for Syria, including emergency medical and rescue response and chemical weapons use investigations.

Subsection (i)(2) prohibits the use of any assistance for Syria: (1) to support or otherwise legitimize the government of Iran, foreign terrorist organizations, or a proxy of Iran in Syria; and (2) to further the strategic objectives of the Government of the Russian Federation that threaten or undermine United States national security interest. In addition, pursuant to subsection (i)(2)(C), such funds should not be used in areas controlled by the Assad government.

In consultation with the appropriate congressional committees, the Secretary of State and USAID Administrator may exempt the following activities from the limitation of subsection (i)(2)(C): (1) projects administered by local organizations that reflect the aims, needs, and priorities of local communities in Syria; and (2) projects that meet basic human needs in Syria, including drought relief; assistance to refugees, internally displaced persons, and conflict victims; the distribution of food and medicine; and the provision of health services.

The Committee directs that funds shall be made available for assistance to organizations in Syria, only on an open and competitive basis, to continue to strengthen the capability of Syrian civil society organizations to address the immediate and long-term needs of the Syrian people in a manner that supports the sustainability of such organizations in implementing Syrian-led humanitarian and development programs. Such funds shall be administered by the Bureau of Democracy, Human Rights, and Labor of the Department of State.

The Committee remains concerned about the lengthy displacement of Syrians and the ongoing burden they face, as well as the continued strain Syrian refugees are placing on host communities in Turkey, Lebanon, Jordan, and Iraq, among other countries. The Committee urges the Department of State to continue to: (1) assist host countries to expand their national systems to accommodate refugee needs; (2) increase host country capacity to deliver basic services to their own citizens; (3) strengthen the ability of local government institutions to respond to the refugee influx; (4) employ policies and programs to close gaps in distribution of need-based aid to at-risk minority populations; (5) ensure that refugees have freedom of movement, ability to pursue legal status in host countries, meaningful access to economic opportunity and essential services, and access to asylum and resettlement; and (6) support returns only if they are safe, dignified, and voluntary, consistent with the principle of non-refoulement.

*Tunisia.*—Subsection (j) includes language carried in the prior year related to funding levels for Tunisia. Funds for Tunisia are allocated according to the following table and subject to section 7019 of this Act:

TUNISIA

[Budget authority in thousands of dollars]

Account	Budget Authority
Development Assistance .....	40,000
Economic Support Fund .....	45,000
International Narcotics Control and Law Enforcement .....	13,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	6,100
International Military Education and Training .....	2,300



TUNISIA—Continued  
[Budget authority in thousands of dollars]

Account	Budget Authority
Foreign Military Financing Program .....	85,000
Total .....	191,400

The Committee notes that a stable and viable democratic Tunisia is critical to regional security. The Committee supports the government of Tunisia's efforts to continue improving the security situation in the country, democratic governance, and economic reform.

*West Bank and Gaza.*—Subsection (k) includes similar language carried in the prior year regarding assistance for the West Bank and Gaza.

The Committee recommendation includes \$225,000,000 under Economic Support Fund from this and prior Acts for humanitarian and development programs in the West Bank and Gaza that help address the needs of the Palestinian people, which may include support for UNRWA. Such funds are subject to the conditions on assistance of this Act and of section 1004(a) of the Taylor Force Act (title X of division S of Public Law 115–141). In accordance with the exceptions in the Taylor Force Act, the Committee directs that assistance be made available for the East Jerusalem Hospital Network, for wastewater projects, and for any other program, project, or activity that provides vaccination to children.

Pursuant to subsection (k)(4), the Committee recommendation includes up to \$50,000,000 for private sector partnerships for the West Bank and Gaza should such funds be authorized.

*Israelis and Palestinians.*—The Committee reaffirms its commitment to supporting United States actions that promote peace between Israel and the Palestinians. The Committee further reaffirms the long-standing bipartisan support for a negotiated two-state solution to the Israeli-Palestinian conflict, and that a lasting two-state solution is essential to the achievement of long-term peace and stability in the broader region. The Committee urges both sides to refrain from unilateral steps that may jeopardize the eventual possibility of a two-state solution and threaten to push the parties even farther from the negotiating table.

The Committee notes with concern that the Administration has not programmed the \$75,000,000 appropriated under Economic Support Fund in the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2020. The Committee directs that the fiscal year 2020 funds are to be notified and obligated in addition to funds appropriated in the fiscal year 2021 Act.

*Yemen.*—Subsection (l) includes funds under Economic Support Fund for stabilization efforts in Yemen. Additionally, funds are made available under International Disaster Assistance and Migration and Refugee assistance to continue the provision of humanitarian assistance.

### *Reports*

#### *Subsection (a)—Egypt*

*Governance and human rights.*—The certification and report required by section 7041(a)(3)(A) shall include whether the Govern-

ment of Egypt is taking, on a sustained and effective basis, steps to: (1) advance democracy and human rights in Egypt, including to govern democratically and protect religious minorities and the rights of women, which are in addition to steps taken during the previous calendar year for such purposes; (2) implement reforms that protect freedoms of expression, association, and peaceful assembly, including the ability of civil society organizations, human rights defenders, and the media to function without interference; (3) release political prisoners and provide detainees with due process of law; (4) hold Egyptian security forces accountable, including officers credibly alleged to have violated human rights; (5) investigate and prosecute cases of extrajudicial killings and forced disappearances; (6) provide regular access for United States officials to monitor assistance in areas where the assistance is used; (7) adhere to the separation of powers and the rule of law, including constitutional limits on elected office and the role of the military in governance; and (8) comply with United Nations Security Council Resolution 2270 and other such resolutions regarding North Korea.

*Military restructure.*—The Committee directs that not later than 45 days after enactment of this Act, the Secretary of State shall consult with the Committees on Appropriations on any plan to restructure military assistance for Egypt.

*End-use monitoring.*—Not later than 180 days after enactment of this Act, the Secretary of State, in consultation with the Secretary of Defense, shall submit to the appropriate congressional committees a report on Egypt's compliance with end-user monitoring agreements for the use of United States military equipment in the Sinai, as identified in the GAO report "U.S. Government Should Strengthen End-Use Monitoring and Human Rights Vetting for Egypt" (April 2016).

*American citizens.*—The Committee notes with concern the treatment of human rights defenders and political prisoners held in Egypt and denounces the death of American citizen Mustafa Kassem following years of unjust imprisonment. The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to submit a report to the appropriate congressional committees on the treatment and conditions of political prisoners in Egyptian custody as well as the steps taken to secure the release of wrongfully detained American citizens from Egypt.

*Religious freedom.*—The Secretary of State shall submit a report to the appropriate congressional committees on the steps the Egyptian Government is taking to ensure proper treatment and justice for Christian communities in Egypt. The report shall include information on church restoration, Christian participation in government, a history of persecution against Egyptian Christians, and the status of Egyptian Christians being held in detention by the government.

#### *Subsection (b)—Iran*

*Sanctions.*—Pursuant to subsection (b)(2), the Secretary of State shall report on Iran's compliance with the Joint Comprehensive Plan of Action (JCPOA) as well as on the status of United States bilateral sanctions on Iran, the re-imposition and renewed enforcement of secondary sanctions, and the impact such sanctions have had on Iran's destabilizing activities throughout the Middle East.

Such report shall also include any entities involved in providing significant support for the development of a ballistic missile by the Government of Iran, including shipping and financing, and note whether such entities are currently under United States sanctions. The report shall be submitted in an unclassified form and contain a classified annex if necessary.

*Subsection (c)—Iraq*

*Religious minorities.*—The Committee remains concerned for ethnic and religious minorities in Iraq and directs the Secretary of State to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the status of humanitarian assistance for vulnerable and persecuted religious minorities. Such report shall include information regarding the status of restoring residential services such as water, electricity, sewage, health, and education.

*Security forces.*—The Committee is concerned that the use of militias, instead of full-time professional Iraqi Security Forces, may be hindering the return of families to the Ninewa Plain region of Iraq and may be facilitating infiltration of the area by groups supported by the government of Iran. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on efforts to integrate ethnic minorities in northern Iraq into the security forces. Such report shall include the number of such persons integrated into community police or similar forces.

*United Nations Development Program (UNDP).*—Not later than 45 days after enactment of this Act, the USAID Administrator shall update the report on the status of the modified agreement between USAID and UNDP regarding assistance to Iraqis, particularly religious and ethnic minorities, to enable them to return to their homes in areas liberated from ISIS. One aim of the modified agreement was to ensure that the United States contribution will help the populations of liberated areas in Ninewa Province resume normal lives by restoring community-prioritized services such as water, electricity, sewage, health, and education. The Committee continues to support assistance to religious and ethnic minorities, to the maximum extent practicable, through indigenous aid and security organizations on the ground that have a proven track record of supporting local communities.

*Subsection (e)—Lebanon*

*Lebanon report.*—The Committee continues to be concerned about Hezbollah's growing influence within the Government of Lebanon. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on: (1) the extent of Hezbollah's influence within such government, including the LAF; (2) what steps are being taken to prevent the use of Lebanon as a safe haven for terrorist groups; (3) the implementation of United Nations Security Council Resolution (UNSCR) 1701; (4) the prevention of building of cross-border tunnels into Israel and weapons factories inside Lebanon; and (5) the risks associated with the reported development of Precision Guided Missiles by Hezbollah.

*United Nations Interim Force in Lebanon (UNIFIL).*—The Committee is concerned about UNIFIL's ability to fulfill its mandate in southern Lebanon to assist the Lebanese Armed Forces in establishing an area free of any armed personnel, assets and weapons other than those of the government and of UNIFIL. Not later than 90 days after enactment of this Act, the Committee directs the Secretary of State to submit a report to the Committees on Appropriations assessing UNIFIL's efforts to detect tunnels built by Hezbollah in the south of Lebanon and the steps the Secretary of State and the United States Ambassador to the United Nations are taking to urge the Security Council to sanction Hezbollah for violations of UNSCR 1701. The report should also include an assessment of whether UNIFIL is complying with its new requirement to increase its visible presence in southern Lebanon and oversee the LAF's accelerated deployment in southern Lebanon.

*Subsection (i)—Syria*

*Refugees.*—The Committee is concerned about the safety of Syrian refugees who have returned, or may return, to Syria. Not later than 90 days after enactment of this Act, the Secretary of State shall submit to the Committees on Appropriations a report detailing the dangers Syrian refugees face and what the United States, the United Nations, other nations, and international partners are doing to alleviate suffering and secure the safety of returning refugees.

*Humanitarian assistance.*—The Committee directs USAID to ensure humanitarian and other foreign assistance for Syrian stabilization and reconstruction efforts is focused in democratic Syria or areas of Syria not under the Assad regime's control. The Secretary of State and USAID Administrator shall submit a report to the appropriate congressional committees, not later than 45 days after enactment of this Act, containing a detailed assessment on the delivery of humanitarian assistance to Syria, which shall include the following: (1) the challenges of access to areas of Syria controlled by the Government of Syria or associated forces for purposes of providing United States humanitarian assistance, including assistance funded through multilateral institutions and international governmental organizations; (2) where such United States humanitarian assistance has been able to be delivered in such areas; (3) a description of where such United States humanitarian assistance has been denied access in such areas; (4) how the United States Government is working to improve access to such areas; (5) the roles and responsibilities of United States allies and partners and other countries in the region in ensuring access to such areas; (6) how such United States humanitarian assistance and implementing partners of such assistance are monitored and evaluated; (7) the major challenges that the United States faces in monitoring such United States humanitarian assistance and how the United States is working to overcome such challenges; and (8) the strategy of the United States to deliver humanitarian assistance to areas of Syria controlled by the Government of Syria or associated forces and in which the Government of Syria or associated forces is impeding access to such areas.

*Yemen*

*Humanitarian needs.*—The Committee remains concerned about the significant humanitarian needs in Yemen and the lack of consistent access to allow relief to be provided. Not later than 45 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the Committees on Appropriations that addresses delivery of humanitarian assistance, including: (1) access for humanitarian organizations to deliver assistance; (2) the capacity of Yemeni ports to receive commercial and humanitarian goods; (3) other impediments to the delivery of assistance to populations in need; and (4) the conditions required to transition from humanitarian assistance to longer-term development assistance. The Committee also recognizes the importance of fuel to alleviating the humanitarian crisis, including access into all Red Sea ports, which are critical lifelines for the Yemeni population.

Section 7042 (Africa) includes language modified from the prior year regarding assistance for Africa. The Committee acknowledges that global development, diplomacy, and defense are pertinent to protecting United States national security and advancing United States policy toward Africa and notes the important role the countries of Africa play with respect to global security and stability. The Committee also recognizes that the underlying causes of instability and conflict in the region, including extreme poverty, poor health, food insecurity, climate change, and environmental degradation, are critical areas for United States involvement through foreign assistance. The Secretary of State should prioritize issues affecting the future of these countries and ensure adequate diplomatic and assistance resources are made available to support the continent.

*Africa counterterrorism.*—The Committee continues to support African counterterrorism initiatives such as the Partnership for Regional East Africa Counterterrorism and the Trans-Sahara Counterterrorism Partnership.

*Boko Haram.*—The Committee notes with concern the ongoing attacks on civilians by Boko Haram. The Committee encourages USAID to address the unique needs of these victims, especially women and girls, in its programming and assist in their reintegration into communities.

*Central African Republic.*—The Committee encourages the Secretary of State to provide robust support for the upcoming elections in the Central African Republic recognizing the importance of the country to the security and stability of the region.

Pursuant to subsection (c), the Committee provides \$3,000,000 for a contribution for the Special Criminal Court. The recommendation directs these funds to victim and witness protection, investigative missions, and assistance for documentation, evidence management, prosecution, and specialized training.

*Counter Lord's Resistance Army.*—The Committee directs the Department of State to make funds available for programs and activities in areas affected by the Lord's Resistance Army (LRA) consistent with the goals of the Lord's Resistance Army Disarmament and Northern Uganda Recovery Act of 2009 (Public Law 111-172). In addition, these funds may be used to expand programs to areas neighboring LRA-affected regions threatened by other illicit armed

groups to address gaps in telecommunications, early warning systems, and psychosocial assistance.

*Nigeria.*—The Committee encourages the Secretary of State to continue negotiations with the United Nations and the Government of Nigeria on a handover protocol requiring children apprehended by Nigerian security forces be transferred to civilian child protection authorities expeditiously and to publicly call on the Nigerian Government to finalize, implement, and allow international oversight of such protocol.

*Sahel.*—The Committee notes with concern the increasing terrorist attacks and violence against civilians in the Sahel region. The Committee welcomes the appointment of a Special Envoy at the Department of State to lead the diplomatic strategy and advance interagency efforts to address the crisis. Funds made available for Mali, Niger, and Burkina Faso should also prioritize efforts to counter violent extremism; integrate community peacebuilding programs, including through inter-faith dialogue; and foster economic opportunity and community resilience. The Committee believes that USAID and other international donors must remain focused on long-term development and governance needs of countries in the Sahel in addition to addressing the current humanitarian and security crisis.

#### *Report*

*Sudan.*—Pursuant to subsection (g), the Committee recommendation includes modified language regarding Sudan and directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on actions being taken by the United States to support the transitional government of Sudan to reform the economy, support civilian institutions and elections, and provide social services.

Section 7043 (East Asia and the Pacific) includes language modified from the prior year containing limitations, directives on assistance, and authorities for diplomatic and development activities and programs in East Asia and the Pacific.

*Burma.*—Pursuant to subsection (a)(1)(A), the Committee directs funds be made available to: (1) promote rural economic development including through microfinance programs; (2) increase opportunities for foreign direct investment by strengthening rule of law, transparency, and accountability; and (3) investigate and document allegations of ethnic cleansing and other gross human rights violations in Burma, including those committed against Rohingya people in Rakhine State.

The United States Chief of Mission in Burma, in consultation with the Assistant Secretary for Democracy, Human Rights, and Labor at the Department of State, shall be responsible for democracy and human rights programs in Burma. The Committee expects that any new programs and activities initiated in fiscal year 2021 in Burma shall be subject to prior consultation with the appropriate congressional committees.

*Cambodia.*—The Committee recommendation includes language modified from the prior year containing directives on assistance and a determination on providing assistance to the Government of Cambodia, which includes a new condition on cessation of violence

and harassment of civil society and the political opposition in Cambodia.

*Hong Kong.*—The Committee is concerned by the Government of the PRC’s passage of a new national security law that further undermines the autonomy and rule of law of Hong Kong and erodes the freedoms of the people of Hong Kong. The Committee supports Hong Kong’s autonomy and the fundamental rights of its people that are protected under Hong Kong Basic Law, including the rights to freedom of speech, of the press and of publication, and to peacefully assemble and demonstrate. The Committee recommendation includes funds at not less than prior year levels for democracy programs for Hong Kong.

*Indo-Pacific Strategy and the Countering Chinese Influence Fund.*—The Committee believes that the United States is an enduring Pacific power, and preserving a free and open Indo-Pacific is a core interest of the United States. The Committee recommendation includes funding for the Countering Chinese Influence Fund to counter the strategic influence of the People’s Republic of China that challenges the core tenets of international peace, security, and collaboration through destabilizing activities such as illegal construction, militarization, and economic coercion.

The Committee supports the Department of State’s efforts to monitor malign Chinese influence around the world and encourages the Secretary of State to coordinate a whole-of-government response.

The Committee recommendation supports the Global Cooperation and Training Framework, which serves as a platform to support public health, law enforcement, disaster relief, energy cooperation, women’s empowerment, cyber security, media literacy, and good governance.

The Committee supports the Asia EDGE initiative and encourages the Department of State to continue prior year funding levels.

The Committee supports the Digital Connectivity and Cybersecurity Partnership and encourages the Department of State to continue prior year funding levels.

The Committee encourages the promotion of secure wireless technologies and directs the Secretary of State and Secretary of the Treasury to increase partner engagement at international bodies, including international financial institutions, that set standards for 5th and future generation telecommunications infrastructure.

The Committee is concerned about Chinese efforts to expand the use of their state-owned and state-sponsored 5G next generation technologies and urges the Department of State, USAID, and the DFC to focus on economic development projects that counter Chinese influence and use of their technology especially in Africa and South America.

*Laos.*—The Committee recommendation does not include funds to negotiate or enter into an agreement with the Government of Laos for the repatriation of any citizen, former citizen, national, or former national of Laos who arrived in the United States before the date of enactment of this Act.

*North Korea.*—The Committee directs the Secretary of State to report to the appropriate congressional committees if the Secretary has credible information that a government receiving assistance by

this Act is currently contributing materially to the malicious cyber-intrusion capabilities of the Government of North Korea.

The Committee urges the Office of North Korean Human Rights, in consultation with Korean American community organizations, to identify Korean Americans who wish to be reunited with their family in North Korea in anticipation of future reunions.

*Pacific Islands.*—The Committee recommendation includes funds under titles III and IV to strengthen maritime security and combat transnational crime, improve healthcare, mitigate and adapt to environment challenges, reduce disaster risk, promote economic development, and strengthen democratic governance.

*People's Republic of China (PRC).*—The Committee encourages the Secretary of State to coordinate with the Department of Justice to determine whether Chinese nationals associated with Confucius Institutes operating on American college campuses qualify as foreign agents working on behalf of the Government of the PRC and to review all active Confucius Institutes for compliance with visa regulations and practices.

*Philippines.*—Pursuant to the determination required by subsection (f)(2)(A), the Secretary shall take into consideration whether the Government of the Philippines is taking effective steps to promote human rights and strengthen accountability mechanisms through: (1) establishing the rule of law and a judicial system capable of investigating and prosecuting army personnel who are credibly alleged to have committed or abetted extrajudicial executions, forced disappearances, and other gross violations of human rights; (2) strengthening government institutions working to eliminate such crimes; (3) implementing a policy of promoting army personnel who demonstrate professionalism and respect for human rights; and (4) monitoring that the Armed Forces of the Philippines and paramilitary groups under its control are not engaging in acts of intimidation or violence against journalists, human rights defenders, indigenous persons, labor and civic leaders and activists, and critics of the government. The required report shall include a detailed justification for such determination.

The Committee continues to direct the Department of State to strictly monitor United States assistance, including funding provided under Foreign Military Financing Program and International Narcotics Control and Law Enforcement, made available for the Philippines with respect to human rights, abuses or violence against journalists or human rights activists, and the accountability and professionalism of security forces personnel.

*South Korea.*—The Committee urges the Secretary of State to engage in good faith negotiations with the Government of South Korea for a fair and equitable five-year Special Measures Agreement.

*Timor-Leste.*—The Committee directs the Department of State and USAID to assess the impact of major Chinese investment in the Tasi Mane project in Timor-Leste on United States strategic interests and to consult with the appropriate congressional committees on mitigating negative impacts.

*Vietnam.*—The Committee recommendation does not include funds to negotiate or enter into an agreement with the Government of Vietnam for the repatriation of any citizen, former citizen, or na-



tional of Vietnam who arrived in the United States before July 12, 1995.

*Reports*

*Subsection (c)—Indo-Pacific Strategy and the Countering Chinese Influence Fund*

*Chinese misinformation.*—The Committee is concerned by Chinese misinformation efforts against the United States in the Indo-Pacific region and directs the Secretary of State, in coordination with the USAID Administrator, to submit a report to the appropriate congressional committees, not later than 45 days after enactment of this Act, on United States efforts to counter such narratives.

*Indo-Pacific climate security.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator and other relevant agencies, to develop and submit an Indo-Pacific climate security report to the Committees on Appropriations not later than 90 days after enactment of this Act. Such report shall include an assessment of how climate impacts the Indo-Pacific Strategy and its implementation in the long-term and a plan on how to mitigate such impacts through diplomatic, security, and development engagements including the utilization of additional resources.

*Maritime security.*—The Committee is concerned by continued unauthorized Chinese fishing boat incursions in the Indo-Pacific region and directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the use of funds provided under titles III and IV for maritime security activities to counter unauthorized Chinese fishing boat incursions and how such activities support the strategy on strengthening maritime security in the Indo-Pacific region.

*Subsection (e)—People’s Republic of China*

*Uighur human rights.*—The Committee directs the Secretary of State, in consultation with the Secretary of the Treasury, to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the human rights situation of the Uighur people and other ethnic Muslim minorities within the Xinjiang Uyghur Autonomous Region and Ningxia Hui Autonomous Region of the PRC. Such report shall address PRC efforts to repress ethnic Muslim minorities and provide an assessment of the activities of international financial institutions in such autonomous regions.

*Subsection (f)—Philippines*

*Security forces.*—The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, assessing the extent to which the Armed Forces of the Philippines and the Philippines National Police are respecting human rights and the rule of law.

*Visiting Forces Agreement.*—The Committee directs the Secretary of State to submit a report to the appropriate congressional committees, not later than 45 days after enactment of this Act, on the potential impacts on United States interests and subsequent next

steps if the Government of Philippines officially withdraws from or renegotiates the 1999 Visiting Forces Agreement.

Section 7044 (South and Central Asia) includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in South and Central Asia and for regional programs.

*Afghanistan.*—The Committee recognizes the fragile nature of the United States peace agreement with the Taliban and the uncertainty of ongoing intra-Afghan negotiations. The Committee directs the Secretary of State to ensure the meaningful inclusion of Afghan women in the peace process and to prioritize the rights of women and girls in any intra-Afghan political settlement.

The Committee notes the critical importance of continued support for higher education programs in Afghanistan. The Committee directs the Secretary of State to continue funding for American-style co-educational higher education institutions in Kabul, including for the costs of security and operations and the establishment of an endowment for such institutions.

*Bangladesh.*—The Committee directs the Secretary of State and USAID Administrator to prioritize humanitarian assistance to help displaced Rohingya who have fled from Burma to Bangladesh.

The Committee directs that funds made available by this Act for assistance for Bangladesh include programs to improve labor conditions in readymade garment, shrimp, and fish industries.

*India.*—The Committee is concerned with the deterioration of human rights and religious freedoms in India, including in Jammu and Kashmir, and the recent addition of religion as a factor in the naturalization process.

*Pakistan.*—The Committee recommendation includes funding under titles III and IV for Pakistan pursuant to the terms and conditions of section 7044(c) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019.

*Sri Lanka.*—The Committee is concerned about the recent actions of newly elected and appointed government officials in Sri Lanka and the roll-back of UN commitments with respect to United Nations Human Rights Council Resolution (A/HCR/RES/30/1) of October 2015.

The Committee recommendation continues limitations on assistance for Sri Lanka and requires the Secretary of State to determine and report to the Committees on Appropriations that the government is taking certain actions to uphold human rights, resolve cases of missing persons, and promote reconciliation between ethnic and religious groups, prior to the obligation of funds.

The Committee directs that programming for Sri Lanka shall be subject to the regular notification procedures of the Committees on Appropriations.

*Regional programs.*—The Committee recommendation supports border stabilization and development programs between Afghanistan, Pakistan, and the Central Asian countries.

### *Reports*

#### *Subsection (a)—Afghanistan*

*Personnel.*—The Committee directs the Secretary of State to submit a report, in classified form if necessary, not later than 30 days

after enactment of this Act and every 90 days thereafter until September 30, 2021, to the Committees on Appropriations detailing by agency the number of personnel present in Afghanistan under COM authority per section 3927 of title 22, United States Code, at the end of the 90 day period preceding the submission of such report. The report shall also include the number of locally employed staff and contractors supporting United States Embassy operations in Afghanistan during the reporting period.

*Peace negotiations.*—The Committee directs the Secretary of State to submit a report, in classified form if necessary, not later than 30 days after enactment of this Act and every 90 days until September 30, 2021, to the Committees on Appropriations detailing the status of intra-Afghan peace negotiations. Such report shall contain information regarding impacts to foreign assistance programs and the presence of diplomatic and development personnel in Afghanistan.

*SIVs.*—The Committee recommendation includes continued support for the Afghan Special Immigrant Visa (SIV) program and directs the Secretary of State to submit a report, not later than 45 days after enactment of this Act, to the Committees on Appropriations on the status of such program and the Department's progress on meeting the conditions as described in section 7076(b) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019.

*Subsection (b)—Bangladesh*

*Human rights.*—The Committee directs the Secretary of State to submit a report, not later than 45 days after enactment of this Act, to the Committees on Appropriations on the extent to which the government of Bangladesh is supporting human rights; implementing policies to protect freedom of expression, association, and religion, as well as due process of law; and ensuring free, fair, and participatory elections.

*India*

*Human rights.*—The Committee directs the Secretary of State to submit a report, not later than 90 days after enactment of this Act, to the Committees on Appropriations on what steps the Department of State has taken to address the deterioration of human rights and religious freedom in India and a strategy to engage the government of India on these issues. Such report shall also contain the extent to which the Government of India is supporting human rights and implementing policies to protect freedom of expression, association, and religion, as well as due process of law.

*Subsection (d)—Pakistan*

*Child marriage.*—The Committee is concerned with recent court rulings regarding child marriage in Pakistan. The Committee directs the Secretary of State to submit a report, not later than 90 days after enactment of this Act, to the Committees on Appropriations detailing current laws and practices regarding child marriage and what steps the Department of State has taken to address this human rights issue.

*Subsection (f)—Regional Programs*

*Democratic values.*—The Committee is concerned with the deterioration of secular, democratic values in South Asian countries whose strengths have included respect for minority religious groups. The Committee directs the Secretary of State to submit a report, not later than 90 days after enactment of this Act, to the appropriate congressional committees on the status of religious freedom and democratic values in the countries of South Asia.

Section 7045 (Latin America and the Caribbean) includes language modified from the prior year regarding programs and funding for countries in Latin America and the Caribbean.

The Committee directs the Department of State to ensure that any assistance provided to the governments of Guatemala, Honduras, El Salvador, Mexico, non-governmental organizations, or international organizations for operations in Mexico and Central America is utilized to advance health and development, strengthen protections, and uphold the rule of law and not for the purpose of justifying the implementation of programs that limit access to protection in the United States, including any Asylum Cooperative Agreements.

*Bolivia.*—The Committee directs that none of the funds appropriated by this Act and made available for assistance for Bolivia be used to impede free, fair, and peaceful elections in Bolivia.

*Brazil.*—The Committee expresses concern over the current situation in Brazil. The Committee directs the Secretary of State to press the government of Brazil to implement effective measures to halt extrajudicial killings by Brazilian state security agents, investigate and prosecute the killings of activists, comply with international human rights norms, and ensure the stability and support of the legislative and judicial branches of government.

The Committee is concerned about reports that the safety and wellbeing of indigenous peoples and Afro-Brazilian communities are being adversely impacted by the Growth in the America's Initiative. The Committee directs the Secretary of State to urge participating countries to consult with affected indigenous peoples and communities, as required under international law, and to take appropriate steps to mitigate any environmental and human rights impacts of such initiative, particularly as it impacts the Amazon.

*Central America.*—Pursuant to subsection (a), not less than \$519,885,000 of the funds appropriated by this Act shall be made available for assistance for countries in Central America, of which not less than \$420,790,000 shall be for assistance for El Salvador, Guatemala, and Honduras. Such funds shall be prioritized for programs and activities that address the key factors that contribute to the migration of unaccompanied, undocumented minors to the United States, and such funds shall be made available for global health, humanitarian, development, democracy, border security, and law enforcement programs, including for the prevention of violence against women and girls and to combat corruption and impunity. Assistance for Central America shall be allocated according to the following table and in accordance with section 7019 of this Act:

## ASSISTANCE FOR CENTRAL AMERICA

[Budget authority in thousands of dollars]

Country/Program/Activity	Budget Authority
Development Assistance:	
El Salvador .....	70,000
<i>of which, National Commission for the Search of Persons Disappeared in the Context of the Armed Conflict</i> .....	<i>1,000</i>
Guatemala .....	65,650
Honduras .....	65,140
Nicaragua .....	10,000
<i>of which, Democracy and Rule of Law</i> .....	<i>10,000</i>
USAID Central America Regional .....	4,860
Subtotal, Development Assistance .....	215,650
Economic Support Fund:	
State Western Hemisphere Regional Central America Regional Security Initiative .....	115,000
Subtotal, Economic Support Fund .....	115,000
<i>Combating Sexual and Gender-Based Violence (non-add, Development Assistance/Economic Support Fund)</i> .....	<i>[20,000]</i>
Inter-American Foundation .....	10,000
<i>of which, Northern Triangle</i> .....	<i>10,000</i>
International Narcotics Control and Law Enforcement:	
State Western Hemisphere Regional Central America Regional Security Initiative .....	155,000
<i>of which, Sec. 7045(a) Offices of Attorneys General &amp; other entities and activities to combat corruption and impunity</i> .....	<i>45,000</i>
<i>of which, Costa Rica</i> .....	<i>32,500</i>
Subtotal, International Narcotics Control and Law Enforcement .....	155,000
Subtotal—Central America Regional Security Initiative (non-add) .....	270,000
<i>[CARS], Northern Triangle</i> .....	<i>[210,000]</i>
Nonproliferation, Antiterrorism, Demining and Related Programs:	
Panama .....	500
Subtotal, Nonproliferation, Antiterrorism, Demining and Related Program .....	500
International Military Education and Training:	
Costa Rica .....	725
Other Central America .....	3,110
Subtotal, International Military Education and Training .....	3,835
Foreign Military Financing Program:	
Belize .....	1,000
Costa Rica .....	7,500
El Salvador .....	0
Guatemala .....	0
Honduras .....	0
Panama .....	2,000
State Western Hemisphere Regional .....	9,400
Subtotal, Foreign Military Financing Program .....	19,900
Total, Central America .....	519,885

The Committee notes with concern that the Administration redirected a majority of funds appropriated in fiscal year 2018 for assistance for El Salvador, Guatemala, and Honduras and has failed to obligate the majority of funds appropriated for such assistance in fiscal year 2019. Delay in the delivery of such assistance undermines United States national security interest in addressing the conditions that lead to poverty, violence, and migration in the region. The Committee directs the Secretary of State and USAID Administrator to obligate and expend funds appropriated by this Act, and prior Acts, without delay.

Funds made available for assistance for Central America under Development Assistance and Economic Support Fund shall include support for poverty and violence reduction efforts, such as community-driven development, rural development for small scale and subsistence farmers, and programs targeting at-risk youth.

Pursuant to subsection (a)(1)(A), not less than \$45,000,000 shall be for support of offices of Attorneys General to combat corruption and impunity in such countries, particularly special prosecutorial units dedicated to anti-corruption, money laundering, financial crimes, human rights crimes, asset forfeitures, and criminal analysis. In addition, such funds shall be for support of other entities to combat corruption and impunity provided they are autonomous and able to actively assist in the investigation and prosecution of high-level cases. Within the total, not less than \$10,000,000 shall be provided through USAID to civil society organizations for efforts to increase government oversight and advance human rights and anti-corruption initiatives in Guatemala, Honduras, and El Salvador, not less than \$3,000,000 should be made available for support of the special Prosecutor's Against Impunity (FECI) in Guatemala, not less than \$500,000 shall be made available to the Guatemalan Human Rights Ombudsman's Office (Procuraduria de los Derechos Humanos), and not less than \$3,500,000 should be made available for support of the Specialized Prosecutor's Unit Against Networks of Corruption (UFERCO), including for support of international advisors.

Within the funds provided for assistance for El Salvador, the recommendation includes not less than \$1,000,000 for support of the National Commission for the Search of Persons Disappeared during the Armed Conflict in El Salvador. Section 7034(b)(2) of this Act directs that not less than \$10,000,000 shall be made available for DNA forensic technology to combat human trafficking in Central America and Mexico.

The Committee recommendation includes not less than \$20,000,000 for programs in the Northern Triangle to: (1) create and expand primary and secondary school-based and community-based sexual and gender-based violence prevention programming; (2) enhance the capacity of police, judicial systems, and child protection systems to identify, investigate, and prosecute cases of sexual and gender-based violence and protect survivors through increased personnel, equipment, geographic coverage, and training; and (3) create and expand locally available medical, mental health, legal services, and shelters for sexual and gender-based violence survivors in rural and urban areas. Additionally, such funds should only support those governments and agencies where evidence shows that officials are committed to accountable, civilian policing and support broad institutional reforms that can have a positive effect on the policing structure, including evidence-based initiatives to improve police capacity to prevent violence, investigate crimes, including those of sexual and gender-based violence, and enhance community relations.

Pursuant to subsection (a)(2)(A), 50 percent of the assistance for each of the central governments of El Salvador, Guatemala, and Honduras made available under Economic Support Fund and under title IV of this Act shall be withheld from obligation until the Secretary of State certifies and reports to the appropriate congres-

sional committees that such government is: (1) combating corruption and impunity, including prosecuting corrupt government officials; (2) implementing reforms, policies, and programs to increase transparency and strengthen public institutions; (3) protecting the rights of civil society, opposition political parties, and the independence of the media; (4) providing effective and accountable law enforcement and security for its citizens, and upholding due process of law; (5) implementing policies to reduce poverty and promote equitable economic growth and opportunity; (6) supporting the independence of the judiciary and of electoral institutions; (7) improving border security; (8) combating human smuggling and trafficking and countering the activities of criminal gangs, drug traffickers, and transnational criminal organizations; and (9) informing its citizens of the dangers of the journey to the southwest border of the United States.

In making a certification pursuant to subsection (a)(2)(A) of this section concerning the governments of El Salvador, Guatemala, and Honduras, the Secretary of State shall consider the following: relating to clause (i), whether such government is: cooperating with commissions against corruption and impunity and with regional human rights entities; increasing the capacity and independence of the judiciary and the Office of the Attorney General; and investigating and prosecuting in the civilian justice system government personnel who are credibly alleged to be corrupt or to have violated human rights; relating to clause (ii), whether such government is: implementing tax reforms that increase government revenue and transparency in the tax collection system, resolving commercial disputes, including but not limited to the confiscation of real property and the timely payment of amounts owed to United States entities, and supporting the independence and growing capacity of the judiciary and the Office of the Attorney General, including on matters pertaining to upholding rule of law and ensuring due process in adjudication of tax matters; relating to clause (iii), whether such government is: protecting the rights of political opposition parties and other members of civil society to operate without interference; relating to clause (iv), whether such government is: creating a professional, accountable civilian police force and ending the role of the military in internal policing; and strengthening customs agencies; relating to clause (v), whether such government is: supporting programs to reduce poverty, expand education and vocational training for at-risk youth, creating jobs, and promoting equitable economic growth, particularly in areas contributing to large numbers of migrants; and relating to clause (vii), whether such government is: improving the capacity to detect and prevent illegal migration, human smuggling and trafficking, and trafficking of illicit drugs and other contraband.

The Committee also urges the Secretary of State to work with Northern Triangle governments on improving the effectiveness of legal mechanisms to issue timely reimbursement of tax refunds owed to United States business entities.

In the event the Secretary of State is unable to make one or more of the certifications required above, subsection (a)(2)(B) permits the Secretary of State to reprogram such assistance to other countries in Latin America and the Caribbean, subject to the regular notification procedures of the Committees on Appropriations.

Subsection (a)(2)(D) directs that none of the funds appropriated under Foreign Military Financing Program be made available for assistance for El Salvador, Guatemala, or Honduras.

The Committee recommendation maintains the special notification requirement for assistance for El Salvador, Guatemala, and Honduras and directs that such notifications: (1) indicate whether funds will support current or new programs, the central government of such country, or an international financial institution; (2) describe the cost-matching arrangements; and (3) describe how programs align with the Strategy and the plan for monitoring and evaluation, including the program and context indicators for each program described in the notification.

The Committee is concerned about the length of time it has taken in prior years for the Department of State to submit the spend plan required for assistance for Central America and take the other steps necessary to obligate funds in a timely manner, particularly with respect to funds not subject to the withholding pursuant to subsection (a)(2)(A). The Committee directs the Secretary of State and USAID Administrator to submit such spend plan within 90 days of enactment of this Act. Such spend plan shall include details on assistance for El Salvador, Guatemala, and Honduras with specific objectives and benchmarks for the use of such assistance, including what metrics will be used to measure success.

Not later than 30 days after enactment of this Act, the Secretary of State shall provide to the appropriate congressional committees any Asylum Cooperative Agreement between the United States and the governments of El Salvador, Guatemala, and Honduras, including the basis for the determination that such agreement meets mandated legal requirements, such as the asylum seekers have access to a full and fair procedure for determining a claim to asylum.

The Committee recommendation includes \$10,000,000 for assistance for Nicaragua for programs that promote democracy and the rule of law. No funds are provided for the central government of Nicaragua or for security assistance under title IV of this Act. The Committee notes that any assistance for Nicaragua is subject to the notification requirements of section 7015 of this Act.

The Committee is concerned with the expropriation of land in border forest communities, which often is linked to narco-ranching and the laundering of illicit proceeds from trafficking. The Committee urges the Secretary of State to work with Northern Triangle governments to strengthen the capacity and geographic reach of local judicial, prosecutorial, investigatory, wildlife law enforcement and park rangers in border forest communities and protected areas as a means of protecting the rights of indigenous and forest communities and to halting corruption within governments.

The Committee notes the importance of the Maya Forest areas of Guatemala, Belize, and Mexico and the Moskitia Forest region of Honduras. The Committee recommendation includes funds to support the comprehensive strategy to support activities to strengthen security and governance in these areas that was developed pursuant to the directive in House Report 116–78, including funds for support of scientific investigation, heritage conservation, law enforcement, and sustainable tourism.

*Colombia.*—The Committee recognizes the longstanding partnership between the United States and Colombia. The Committee ac-



knowledges the strategic importance of Colombia and notes the improvements made in the everyday lives of the Colombian people over the last two decades and looks forward to the continued partnership and to building on the progress made in recent years with the adoption of the peace accords. The Committee also commends the Government and people of Colombia for their longstanding support of Venezuelan migrants.

Pursuant to subsection (b), not less than \$457,253,000 of the funds appropriated by this Act shall be made available for assistance for Colombia, of which not less than \$207,328,000 is from funds under Development Assistance and Economic Support Fund and shall be apportioned directly to USAID. Such funds are allocated according to the following table and subject to section 7019 of this Act:

## COLOMBIA

[Budget authority in thousands of dollars]

Account/Program	Budget Authority
Development Assistance .....	61,000
<i>of which, Biodiversity</i> .....	<i>11,500</i>
Economic Support Fund .....	146,328
<i>of which, Afro-Colombian and indigenous communities</i> .....	<i>25,000</i>
<i>of which, Human Rights</i> .....	<i>12,000</i>
International Narcotics Control and Law Enforcement .....	189,000
<i>of which, Rule of Law and Human Rights</i> .....	<i>36,000</i>
<i>[Justice Sector Institutional Strengthening &amp; Reform]</i> .....	<i>[19,000]</i>
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	21,000
International Military Education and Training .....	1,400
Foreign Military Financing Program .....	38,525
Total .....	457,253

Pursuant to subsection (b)(1), funds appropriated under titles III and IV of this Act and made available for assistance for Colombia shall be made available for programs and activities that support the efforts of the Government of Colombia to: (1) implement the Colombian peace agreement, including through assistance for expanding the presence of civilian institutions in rural areas and for vocational training and reintegration programs for former combatants; (2) assist communities impacted by significant refugee, internally displaced, or migrant populations; (3) conduct a unified campaign against narcotics trafficking, organizations designated as foreign terrorist organizations pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), and other criminal or illegal armed groups; (4) assist farmers in eradicating and replacing coca as agreed to in the peace accord; (5) promote economic and social development in consultation with local communities, including small farmers, women, and indigenous and Afro-Colombian peoples, in areas affected by the conflict, including by improving access through demining programs and by land titling and supporting the return of land to displaced persons; (6) strengthen and expand governance, the rule of law, access to justice, and respect for human rights throughout Colombia; (7) enhance security and stability in Colombia and the region; and (8) provide protection to human rights defenders and communities, in particular Afro-Colombian and indigenous persons, facing high risk.

The Committee recommendation includes \$146,328,000 under Economic Support Fund for assistance for Colombia, of which not less than \$25,000,000 is for support of Afro-Colombian and indigenous communities and not less than \$12,000,000 is for human rights programming, including not less than \$500,000 for the Commission for the Clarification of Truth, Co-Existence and Non-Repetition and not less than \$300,000 for the National Unit to Search for the Disappeared.

The Committee recommendation includes \$189,000,000 under International Narcotics Control and Law Enforcement for assistance for Colombia. Within that amount, the Committee recommendation provides not less than \$36,000,000 for rule of law and human rights activities, of which not less than \$6,500,000 is for support of key Colombian entities responsible for investigating and prosecuting human rights violations, including support for the relevant units of the Office of Attorney General, such as the Human Rights Unit, the Special Unit for the Dismantling of Organizations and Criminal Conduct Responsible for Homicides and Massacres, and regional prosecutors.

Pursuant to subsection (b)(2)(A), 20 percent of the funds appropriated under International Narcotics Control and Law Enforcement and made available for assistance for Colombia may be obligated only after the Secretary of State determines and reports to the Committees on Appropriations that the Colombian government is continuing to implement a national whole-of-government counternarcotics strategy intended to reduce by 50 percent cocaine production and coca cultivation levels in Colombia by 2023 and such program is not in violation of the 2016 peace accord between the Government of Colombia and the Revolutionary Armed Forces of Colombia.

The Committee directs the Secretary of State to ensure that eradication programs supported by funds appropriated by this Act be designed and executed in compliance with any requirements of the Constitutional Court of Colombia and within the framework and provisions of the peace accords, including ensuring that basic needs of communities are addressed, such as land titling, food security, and the establishment of a lasting and responsive state presence in coca-growing zones. Such programs shall also ensure the protection of indigenous reserves and reservations; Afro-Colombian collective territories; natural parks of Colombia, whether national or regional; strategic ecosystems like páramos, wetlands as defined by the Ramsar Convention, and mangroves; population centers; settlements of populations; and bodies of water.

Pursuant to subsection (b)(2)(B), 20 percent of the funds appropriated under the heading Foreign Military Financing Program and made available for assistance for Colombia may be obligated only after the Secretary of State determines and reports to the Committees on Appropriations that: (1) the Special Jurisdiction for Peace and other judicial authorities are taking effective steps to hold accountable perpetrators of gross violations of human rights in a manner consistent with international law, including for command responsibility; (2) the government of Colombia is taking effective steps to dismantle illegal armed groups and to reduce threats and attacks against human rights defenders and other civil society activists, Afro-Colombian and indigenous community leaders, trade

unionists, and journalists, and judicial authorities are making quantifiable strides in effectively prosecuting those responsible for such threats and attacks; (3) the government of Colombia is taking effective steps to protect Afro-Colombian and indigenous communities and is respecting their rights and territory; (4) senior military officers responsible for ordering, committing, and covering up cases of false positives are being held accountable, including removal from active duty if found guilty through criminal or disciplinary proceedings; and (5) the Government of Colombia has investigated and is taking steps to hold accountable Government officials credibly alleged to have directed, authorized, or conducted illegal surveillance of political opponents, government officials, journalists, and human rights defenders, including the use of assets provided by the United States for combating counterterrorism and counternarcotics for such purposes.

The Secretary of State, in consultation with the USAID Administrator, shall continue to submit a multi-year spend plan in a manner consistent with prior year requirements.

The Committee supports funds for reforestation programs in Colombia, including through partnerships with organizations that have focused expertise in such activities.

*Cuba.*—The Committee recommendation includes \$20,000,000 under Economic Support Fund for support of democracy building, human rights, and civil society initiatives in Cuba.

*Haiti.*—Subsection (c) continues language from the prior year concerning assistance for Haiti. The Committee is greatly concerned by civil unrest in Haiti. The Committee expects the Secretary of State and USAID Administrator to support dialogue aimed at resolving the political crisis and ensuring that upcoming elections are transparent and inclusive. In addition, the Committee supports thorough and independent investigations into corruption allegations and reported human rights violations, including extrajudicial killings.

The Committee urges the Secretary of State to work with the Governments of Haiti and the Dominican Republic to develop a strategy for enhancing border security, including through assistance provided for such countries under this Act, and to keep the Committees on Appropriations informed on its development.

*Mexico.*—The Committee recommendation provides \$159,910,000 for assistance for Mexico. Such funds are allocated according to the following table and subject to section 7019 of this Act:

MEXICO	
[Budget authority in thousands of dollars]	
Account	Budget Authority
Development Assistance .....	10,000
Economic Support Fund .....	40,000
International Narcotics Control and Law Enforcement .....	100,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,160
International Military Education and Training .....	1,750
Foreign Military Financing Program .....	7,000
Total, Mexico .....	159,910

Funds made available for assistance for Mexico shall be prioritized to support capacity-building in Mexican security and

justice sector institutions to combat and prosecute transnational criminal organizations and to keep citizens and communities safe on both sides of the border, including for justice reform, promotion of good governance, protection of human rights, and implementation of crime and violence prevention programs. The Committee also recognizes that the United States and Mexico face difficult challenges in securing the shared border while also facilitating the efficient flow of commerce and trade and supports efforts to enhance United States-Mexico trade and investment.

The Committee believes that efforts to address these challenges could be strengthened through the development of common or complementary approaches in areas of mutual interest such as border security and law enforcement. The Committee urges the Department of State, in coordination with other relevant Federal agencies, to explore new opportunities for cooperation with Mexican authorities, including training opportunities by state and local law enforcement entities in the United States, including an increased coordination of inbound enforcement activities that target the trafficking of United States origin weapons, ammunition, explosives, and illegal proceeds at shared land ports of entry.

The Committee is concerned about the spread of Sargassum seaweed blooms along the Gulf Coast of the United States and Mexico. This has negatively affected bilateral tourism and may permanently damage fishing industries in the region. The Department of State, in coordination with the United States Geological Survey’s Contaminant Biology Program, is directed to explore the United States environmental contributions to this phenomenon and work with Mexican officials through the High-Level Economic Dialogue to examine the economic costs, and potential solutions, to the issue.

The Committee is concerned with the deteriorated human rights conditions at the border of the United States and Mexico due to migrant flows. The Committee notes the international expertise of the United Nations High Commissioner for Refugees and encourages the Department of State and the United States Mission to the United Nations to strengthen coordination with the Commissioner to boost regional cooperation, alleviate inhumane conditions, and strengthen human rights along the southern border.

*The Caribbean.*—Pursuant to subsection (d), not less than \$74,800,000 of the funds appropriated by this Act shall be for the Caribbean Basin Security Initiative (CBSI). CBSI assists the nations of the Caribbean in improving their capacity to combat transnational crime and violence, increase public safety and security, promote social justice through police and justice sector reform, anti-corruption programs and at-risk youth programs, and to address the regional instability caused by years of devastating natural disasters. Funds for CBSI are allocated according to the following table, subject to section 7019 of this Act, and should be viewed as minimum amounts necessary to support the Initiative in fiscal year 2021:

CARIBBEAN BASIN SECURITY INITIATIVE

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	32,300

## CARIBBEAN BASIN SECURITY INITIATIVE—Continued

[Budget authority in thousands of dollars]

Account	Budget Authority
International Narcotics Control and Law Enforcement .....	35,000
Foreign Military Financing Program .....	7,500
Total, CBSI .....	74,800
<i>Strengthening Resilience to Natural Disasters (titles III and IV) .....</i>	<i>[10,000]</i>

Within the funds provided for CBSI, the Committee recommendation includes not less than \$10,000,000 to strengthen resilience to emergencies and disasters in the Caribbean.

The Committee further directs that funds appropriated under Global Health Programs and Development Assistance be made available for assistance for Barbados and the Eastern Caribbean at not less than amounts provided in fiscal year 2020.

The Committee is concerned by reports of discrimination against LGBTI persons in Jamaica. According to the 2018 Human Rights Report for Jamaica issued by the Department of State, Jamaican law does not extend antidiscrimination protections to persons based on sexual orientation, gender identity or expression, or sex characteristics. The Department also reported that Jamaican government agencies had taken part in discriminatory acts. The Committee urges the Secretary of State to engage with the Government of Jamaica to reform discriminatory laws and to cease discriminatory acts against Jamaicans who are LGBTI.

*Venezuela.*—Subsection (e)(1) provides that not less than \$30,000,000 be made available for programs to promote democracy and the rule of law in Venezuela. The Committee urges the Secretary of State and USAID Administrator to allocate additional funds for support of a peaceful democratic transition in Venezuela as conditions permit. The Committee notes that Venezuela is subject to the notification requirements of section 7015 of this Act.

Subsection (e)(2) directs that funds appropriated under title III of this Act and prior Acts be made available for assistance for communities in countries supporting or otherwise impacted by refugees from Venezuela, including Colombia, Peru, Ecuador, Curacao, and Trinidad and Tobago.

The Committee recommendation also includes funds under International Disaster Assistance and Migration and Refugee Assistance to assist in the response to humanitarian needs resulting from the Venezuelan migration, both inside Venezuela and in the region. The Committee notes that between fiscal years 2017–2019 over \$472,000,000 was made available by the Department of State and USAID for support of the Venezuelan humanitarian response from funds appropriated under such headings.

*Other Latin America and the Caribbean*

*Trade capacity building activities.*—The Committee recommendation includes funds under Development Assistance for labor and environmental capacity building activities relating to free trade agreements with countries of Central America, Colombia, Peru, and the Dominican Republic.

*Reports*

*Subsection (a)—Central America*

*CARSI.*—Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for CARSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2020, and integrate such information into the ForeignAssistance.gov website, as appropriate.

*El Salvador.*—The Committee continues the directive included in House Report 116–78 that the Secretary of State work with the relevant Federal departments and agencies, as appropriate, to assist the judicial authorities of El Salvador in the investigation and prosecution of those responsible for the El Mozote massacre, including the identification and provision of related documents, correspondence, reproductions of Salvadoran documents, and other similar materials from January 1981 to January 1983. The Committee directs that not later than 30 days after enactment of this Act, the Secretary report to the Committees on Appropriations on the status of the release of documents by all relevant Federal departments and agencies to Salvadoran judicial authorities, including the Salvadoran presiding judge investigating and prosecuting the El Mozote massacre case, which shall include all documents, correspondence, reproductions of Salvadoran documents, and other similar materials from January 1981 through January 1983 relevant to the December 1981 massacre at El Mozote, El Salvador, and surrounding communities.

*Corrupt officials.*—Not later than 90 days after enactment of this Act, the Secretary of State, in consultation with the Secretary of the Treasury, shall submit to the appropriate congressional committees a report to include the following: (1) the names of senior government officials in Honduras, Guatemala, and El Salvador who are known to have committed or facilitated acts of grand corruption or narcotics trafficking; (2) the names of elected officials in Honduras, Guatemala, and El Salvador who are known to have received campaign funds that are the proceeds of narco-trafficking or other illicit activities in the last 2 years; and (3) the names of individuals in Honduras, Guatemala, and El Salvador who are known to have facilitated the financing of political campaigns in any of the Northern Triangle countries with the proceeds of narco-trafficking or other illicit activities in the last 2 years. The report shall describe, for each individual, what steps have been taken, and are planned to be taken, and an assessment of whether to impose sanctions pursuant to the Global Magnitsky Human Rights Accountability Act (22 U.S.C. 2656 note). The report should also explain, where appropriate, why sanctions under the Global Magnitsky Human Rights Accountability Act were not imposed. Such report shall be submitted in unclassified form, but may include a classified annex.

*Cuba*

*Strategy update.*—The Committee directs the Secretary of State to submit to the Committees on Appropriations a report, not later than 90 days after enactment of this Act, on steps taken during fis-

cal year 2020 to implement the comprehensive strategy on Cuba policy directed in House Report 116–78, including how such strategy is: (1) avoiding negative impacts on American businesses, including providing certainty for United States businesses legally operating in Cuba; and (2) supports the growth of a Cuban private sector independent of government control. Additionally, the report shall update progress towards returning staffing levels at the United States Embassy in Havana to previous levels and an update on the impact of the staffing reductions on embassy operations instituted in prior years, including visa processing.

#### *Mexico*

*Comprehensive strategy.*—Not later than 180 days after enactment of this Act, the Secretary of State, in coordination with the USAID Administrator, shall develop a multi-year strategy for the Merida Initiative that will: (1) address how to leverage investment from the Mexican Government; (2) incorporate lessons learned from twelve years of Merida programming; and (3) connect local-level progress to macro-level trends by establishing realistic goals to reduce violence and impunity in Mexico. Included in the strategy shall be a joint monitoring and evaluation (M&E) plan for both the Department of State and USAID for programs, projects, or activities implemented as part of the Merida Initiative. Also included shall be any plans for assistance for the Mexican National Guard. Such strategy and M&E plan shall be submitted to the appropriate congressional committees.

*Mexico human rights.*—Not later than 45 days after enactment of this Act, the Secretary of State shall report to the Committees on Appropriations on the extent to which the Government of Mexico is: (1) credibly investigating and prosecuting violations of human rights in civilian courts; (2) enforcing prohibitions against torture and the use of testimony obtained through torture; and (3) searching for victims of forced disappearances and credibly investigating and prosecuting those responsible for such crimes. Additionally, the report shall discuss how assistance under the Merida program contributed to the objectives above.

*Mexican highways.*—The Secretary of State shall provide a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, detailing its progress, findings, and any other relevant information with regard to the incidents of robbery, kidnapping, carjacking, extortion, and homicide of passenger and cargo vehicles on major highways in Mexico that connect to ports of entry along the United States Mexico border as well as the implementation of Mexico’s Plan Carreteras Seguras (Safe Highways Pilot program).

*United States citizen minors in Mexico.*—Not later than 180 days after enactment of this Act, the Secretary of State shall submit to the Committees on Appropriations a report on United States citizen minors living in Mexico. Such report shall include: (1) the number of United States citizen minors living in Mexico; (2) the services (such as educational, medical, and other services as determined by the Secretary) such minors need and the difficulty of accessing such services; (3) documentation (including apostilled birth certificates and school records) required by such minors to obtain such services; and (4) the steps that the United States Embassy

and consulates in Mexico are taking to address the needs of such United States citizen minors, including steps to facilitate apostilled birth certificates for such minors.

*Subsection (d)—The Caribbean*

*CBSI.*—Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for the CBSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2020, and integrate such information into the ForeignAssistance.gov website, as appropriate.

*Other Report*

*Mais Medicos program.*—The Committee directs the Secretary of State to review and report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on allegations that doctors and medical personnel participating in the Mais Medicos Program were denied fair compensation for their services, subjected to restrictions on movements by their Government, and had their families subjected to retaliation if they left the program. Such report shall assess the veracity of each of the allegations, the role of the Pan American Health Organization in the program, including any financial benefit, whether there is evidence of participants being subjects of surveillance by foreign intelligence agencies, and whether program participants were subjected to forced labor by their Government.

Section 7046 (Europe and Eurasia) includes language modified from the prior year regarding Europe and Eurasia.

*Georgia.*—The Committee recommends not less than \$132,025,000 be made available from funds in this Act for assistance for Georgia. Such funds are allocated according to the following table and subject to section 7019 of this Act:

GEORGIA

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	88,025
International Narcotics Control and Law Enforcement .....	5,700
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,100
International Military Education and Training .....	2,200
Foreign Military Financing Program .....	35,000

The Committee directs the Secretary of State and the USAID Administrator to prioritize programs aimed at strengthening the rule of law and democratic institutions to promote transparency and good governance. Ongoing threats by the Russian government underscore the importance of continuing United States foreign assistance to former communist countries, including Georgia, in their continued efforts in areas of democracy and the rule of law.

Pursuant to subsection (a)(2), 15 percent of the funds made available under Assistance for Europe, Eurasia and Central Asia for direct assistance to the central Government of Georgia may not be obligated until the Secretary of State determines and reports to the Committees on Appropriations that such government is taking ef-



fective steps to strengthen democratic institutions, combat corruption and ensure that the rule of law in the private sector is consistent with international recognized standards. The Committee notes and applauds the adoption of constitutional amendments to establish a proportional representation system on June 29, 2020, enacted as a result of an agreement among a majority of Georgian political parties.

The Secretary shall, in making the determination with respect to whether the Government of Georgia is taking effective steps to strengthen democratic institutions in Georgia, consider whether such government is: (1) effectively implementing electoral reform; (2) respecting the independence of the judiciary, including from legislative or executive interference; (3) effectively implementing the necessary policies to ensure accountability and transparency, including unfettered access to public information; (4) protecting the rights of civil society, opposition political parties, and the independence of the media; and (5) limiting the informal influence of oligarchs over functions of government and the application of laws and regulations.

*Moldova.*—The Committee recommends not less than the prior year enacted level for overall assistance to Moldova and directs that such assistance prioritize democracy assistance, good governance, justice sector independence, civil society, and protecting independent media.

*Ukraine.*—The Committee recommends that not less than \$453,000,000 be made available from funds in this Act, for assistance for Ukraine to be allocated according to the following table, subject to section 7019 of this Act:

UKRAINE

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	255,000
International Narcotics Control and Law Enforcement .....	30,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	15,000
International Military Education and Training .....	2,900
Foreign Military Financing Program .....	115,000

The bill includes additional assistance for Ukraine under Global Health Programs.

The Committee supports the Ukrainian parliament’s anti-corruption reforms and efforts to further democratic progress in Ukraine. The Committee understands that such reforms require technical expertise and non-partisan legislative support and directs the Secretary of State and USAID Administrator to assist in the development of a non-partisan legislative office to conduct research and analysis in support of the Rada.

The Committee continues to support efforts to boost economic opportunity for smallholder Ukrainian farmers, medium-sized efficient producers, and rural women. The Committee is concerned that prohibitive financing rates for these producers hamper Ukraine’s agricultural development and economic security. The Committee encourages the USAID Administrator to expand the availability of credit, including through microfinance, to increase

productivity and marketability of Ukrainian smallholder agricultural products.

The Committee supports the Department of State and USAID’s efforts to strengthen cooperation with Ukraine on veterans’ issues including bolstering psychosocial, health, and reintegration programs. The Committee directs the Secretary of State to facilitate exchanges and people-to-people ties between groups with veteran care experience in the United States, including Ukrainian diasporic groups, and Ukrainian medical veteran affairs professionals.

Section 7047 (Countering Russian Influence and Aggression) includes language modified from the prior year regarding programs to counter Russian influence and aggression.

Subsection (b) prohibits funds in this Act for the central government of a country that the Secretary of State determines and reports has taken affirmative steps to support the Russian annexation of Crimea or other territory in Ukraine. The Secretary may waive the prohibition if it is in the national interest.

Subsection (c) continues the prohibition of funds in this Act for the central government of a country that the Secretary of State determines and reports has recognized the independence of, or has established diplomatic relations with, the Russian-occupied Georgian territories of Abkhazia and Tskhinvali Region/South Ossetia. The Secretary may waive the prohibition if it is in the national interest. The Committee notes that the Assad regime in Syria recognized such territories in May 2018.

*Countering Russian Influence Fund.*—The Committee recommends that not less than \$290,000,000 be made available from funds in this Act for the Countering Russian Influence Fund to be allocated according to the following table, subject to section 7019 of this Act:

COUNTERING RUSSIAN INFLUENCE FUND  
[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia .....	85,000
International Narcotics Control and Law Enforcement .....	50,000
International Military Education and Training .....	5,000
Foreign Military Financing Program .....	150,000

Subsection (e) specifies that not less than \$20,000,000 of the funds made available under Assistance for Europe, Eurasia and Central Asia shall be made available to strengthen democracy and civil society in Central Europe, including for transparency, independent media, rule of law, minority rights, and programs to combat anti-Semitism.

Section 7048 (United Nations) includes language modified from the prior year relating to conditions on funds for the UN and other international organizations.

*Transparency and Accountability.*—Pursuant to subsection (a), not later than 180 days after enactment of this Act, the Secretary of State shall report to the Committees on Appropriations on whether international organizations, including the United Nations and its specialized agencies, regional and Inter-American organizations, which receive assessed and voluntary contributions from the United States, are meeting the following transparency and account-

ability standards: (1) posting on a publicly available website, consistent with privacy regulations and due process, regular financial and programmatic audits of such organization, department, or agency, and providing the United States Government with necessary access to such financial and performance audits; (2) effectively implementing and enforcing policies and procedures which reflect best practices for the protection of whistle-blowers from retaliation, including best practices for: (A) protection against retaliation for internal and lawful public disclosures; (B) legal burdens of proof; (C) statutes of limitation for reporting retaliation; (D) access to independent adjudicative bodies, including external arbitration; and (E) results that eliminate the effects of proven retaliation; and (3) effectively implementing and enforcing policies and procedures on the appropriate use of travel funds, including restrictions on first-class and business-class travel.

Section 7049 (War Crimes Tribunals) includes language carried in the prior year regarding authority for the President to draw down certain funds to support war crimes tribunals or commissions.

Section 7050 (Global Internet Freedom) includes language modified from the prior year directing that not less than \$68,000,000 be made available for programs to promote internet freedom globally and establishing certain limitations and conditions on the use of such funds. Within the total, \$9,500,000 are from funds appropriated under International Broadcasting Operations and \$58,500,000 are from funds appropriated under title III of this Act. Funds made available under title III shall be allocated according to the following table, subject to section 7019 of this Act:

GLOBAL INTERNET FREEDOM

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund .....	35,025
<i>of which, Near East Regional Democracy</i> .....	16,750
Democracy Fund .....	17,500
<i>of which, Department of State</i> .....	14,000
<i>of which, United States Agency for International Development</i> .....	3,500
Assistance for Europe, Eurasia and Central Asia .....	5,975
Subtotal, Global Internet Freedom, Title III .....	58,500

Pursuant to section 7050(b)(1)(B) funds to promote internet freedom globally shall be made available: (1) to implement the cyberspace strategies of the Department of State and the comprehensive strategy to promote Internet freedom access to information in Iran, as required by section 414 of the Iran Threat Reduction and Syria Human Rights Act of 2012; (2) for programs that support efforts of civil society to counter the development of repressive Internet-related laws; (3) for research of key threats to Internet freedom; and (4) for the continued development and implementation of technologies that provide or enhance access to the Internet, including circumvention tools that bypass Internet blocking, filtering, and other censorship techniques used by authoritarian governments.

Section 7051 (Torture and Other Cruel, Inhuman, or Degrading Treatment or Punishment) includes language carried in the prior year prohibiting funds for the use of torture.

Section 7052 (Aircraft Transfer, Coordination, and Use) includes language carried in the prior year relating to aircraft transfer and coordination.

Section 7053 (Parking Fines and Real Property Taxes Owed by Foreign Governments) includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign governments.

Section 7054 (International Monetary Fund) includes language carried in the prior year regarding the International Monetary Fund.

Section 7055 (Extradition) includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Section 7056 (Impact on Jobs in the United States) includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

The Committee encourages the Export-Import Bank and the DFC to weigh the impact on jobs in the United States in addition to environmental concerns when considering the approval of power-generation projects abroad.

Section 7057 (Disability Programs) includes language modified from the prior year regarding disability programs.

Section 7058 (Enterprise Funds) includes language carried in the prior year establishing restrictions on enterprise funds.

Section 7059 (Gender Equality) includes language modified from the prior year regarding programs that support gender equality.

With respect to subsection (c), gender programs should incorporate coordinated efforts to combat a variety of forms of gender-based violence, including child marriage, rape, female genital cutting and mutilation, and domestic violence.

*Adolescent girl education.*—The Committee encourages the Department of State to continue support for public-private partnerships that empower adolescent girls to pursue further education in the science, technology, engineering, art, and mathematics (STEAM) fields, including the Women in Science Girls STEAM Camp and the Alumni Thematic International Exchange Series.

*Women in security training.*—The Committee remains concerned about the under representation of women in peacekeeping operations and International Military Education and Training programs and encourages the Department of State to ensure that funds appropriated by this Act are utilized to ensure greater participation and opportunities for women.

*Online safety.*—The Committee is concerned about women's safety online and recommends funding for programs that promote and protect the safe usage of the Internet by providing training, resources, and support for a legal environment that respects their rights.

### *Reports*

*Gender.*—The Committee directs that, not later than 45 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the Committees on Appropriations on programs supported by the Department of State and USAID on women's leadership, gender-based violence, and women at risk of extremism and the fulfillment of the

requirements of this section. In addition, the report shall include the use of funds provided by this Act to support United States government efforts to empower women as equal partners in conflict prevention, peace building, transitional processes, and reconstruction efforts in countries affected by conflict or in political transition, and to ensure the equitable provision of relief and recovery assistance to women and girls.

*Gender-based violence in humanitarian settings.*—The Committee directs the Secretary of State, in coordination with the USAID Administrator, not later than 90 days after enactment of this Act, to submit a report to the Committees on Appropriations on the steps taken by the United States to prevent, mitigate, and respond to gender-based violence in humanitarian emergencies. The report should include an analysis of the key drivers of gender-based violence in such settings; gaps in response mechanisms; and of existing models to address such violence, such as Safe from the Start.

Section 7060 (Sector Allocations) includes language modified from the prior year regarding assistance for programs related to basic education, higher education, environment, food security and agriculture development, microenterprise, programs to combat trafficking in persons, reconciliation, and water and sanitation.

*Basic education.*—Of the funds made available by subsection (a)(1)(B), \$100,000,000 is included for the Global Partnership for Education and \$25,000,000 is included for Education Cannot Wait. The Committee expects that funds provided to Education Cannot Wait should be derived from funding accounts in a manner consistent with prior years.

Pursuant to paragraph (2) of such amounts provided for higher education, after consultation with the Committees on Appropriations, not less than \$35,000,000 shall be made available for human and institutional capacity building partnerships between higher education institutions in the United States and developing countries, including \$15,000,000 for new partnerships. The Committee directs USAID to initiate new competitive grants for partnerships of a sufficient length and size to make a transformational impact on colleges and universities in developing nations.

*Environment.*—Pursuant to subparagraph (c)(2)(B), the Committee remains concerned about the crisis of wildlife trafficking and the continued negative effect it is having on international security and stability and the implications for endangered species. The Committee encourages the monitoring of wet markets and illegal wildlife trade that encourages poaching and have consequences for human health. The Committee notes that funds from biodiversity programs are used to meet the wildlife trafficking directive.

The Committee recognizes the severity of poaching in Africa and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism. Funds should also be made available to expand wildlife trafficking programs in Central and South America to strengthen law enforcement and site-based conservation and anti-poaching measures. Consideration should be given to cross-border programs, such as between Guatemala and Mexico. Funds for wildlife trafficking should be used to improve port and border security at key transit points; promote

community-based approaches for wildlife protection; and support programs to reduce consumer demand.

Based on the CARPE model, the Committee supports continuing and expanding transnational approaches throughout sub-Saharan Africa, including the Okavango River Basin. Funds made available to implement the Delta Act (Public Law 115–353) should focus on the headwaters of the Okavango Delta which originate in Angola and should integrate demining efforts, public private partnerships for conservation, prevention of wildlife trafficking and development of eco-tourism.

The Committee directs the Secretary of State, the USAID Administrator, and the Director of United States Fish and Wildlife Service to consult within 90 days of enactment of this Act with the Committees on Appropriations on the use of funds provided for programs to combat wildlife trafficking. Further, the Committee directs that the CBJ for fiscal year 2022 include country and program funding levels for such programs. The Committee also directs USAID and the Bureau of International Narcotics and Law Enforcement Affairs to include monitoring and evaluation components in wildlife trafficking implementation agreements and include data from such monitoring and evaluation efforts in its reports to Congress.

The Committee directs the Department of State, in particular the Bureau of Oceans and International Environmental and Scientific Affairs, to continue fostering scientific dialogue and technical exchange on climate issues.

*National Parks and Protected Areas.*—Funds made available for national parks and protected areas should only be made available if agreements for the obligation of funds between implementing partners and the Department of State and USAID include provisions requiring that: (1) information detailing the proposed project and potential impacts is shared with local communities and the free, prior, and informed consent of affected indigenous communities is obtained in accordance with international standards; (2) the potential impacts of the proposed project on existing land or resource claims by affected local communities or indigenous peoples are considered and addressed in any management plan; (3) any eco-guards, park rangers, and other law enforcement personnel authorized to protect biodiversity will be properly trained and monitored; and (4) effective grievance and redress mechanisms for victims of human rights violations and other misconduct exist. Funds made available for the management of national parks and protected areas may be made available to support implementation of the above requirements, and implementing partners shall provide information on these requirements to the Department of State and USAID on request. The Secretary of State and USAID Administrator shall consult with the Committees on Appropriations not later than 45 days after enactment of this Act on the implementation of these requirements.

Pursuant to subsection (f), \$67,000,000 is included for programs to combat trafficking in persons under Development Assistance, Economic Support Fund, Assistance for Europe, Eurasia and Central Asia, and International Narcotics Control and Law Enforcement to be coordinated by the Office to Monitor and Combat Trafficking in Persons. Of the amounts provided, \$45,000,000 is in-

cluded under International Narcotics Control and Law Enforcement. The Committee directs that \$5,000,000 of such funds be made available for child protection compacts. The Committee expects that funds will be prioritized for countries with the greatest need and continue to support child protection compacts pursuant to Public Law 113–94.

The Committee notes an additional \$16,000,000 is provided under Diplomatic Programs for the operational costs of the Office to Monitor and Combat Trafficking in Persons, which is described further under title I of this report.

In addition to funds made available pursuant to subsection (f), the Committee includes \$25,000,000 under International Narcotics Control and Law Enforcement to support programs to end modern slavery.

### *Reports*

*Basic education obligations.*—Pursuant to subsection (a)(1), the Committee directs that not later than 30 days after enactment of this Act and quarterly thereafter until September 30, 2020, the USAID Administrator shall report to the Committees on Appropriations on the status of cumulative unobligated balances and obligated, but unexpended, balances in each country where USAID provides basic education assistance and such report shall also include details on the types of contracts and grants provided and the goals and objectives of such assistance.

*Food security.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations not later than 45 days after enactment of this Act and every 90 days thereafter until September 30, 2021, detailing the funds obligated, as well as obligated, but unexpended, balances for food security-related activities funded under International Disaster Assistance and Development Assistance.

*Resources to combat human trafficking.*—Pursuant to subsection (f), the Committee directs that, not later than 45 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, submit a report to the Committees on Appropriations on obligations and expenditures of all fiscal year 2020 funds managed by the Department of State and USAID to combat human trafficking and forced labor. The report shall include funding by program, project, and activity and describe the management structure at the Department of State and USAID used to program such funds.

Section 7061 (Budget Documents) includes language modified from the prior year requiring operating and spend plans for funds appropriated by this Act.

Section 7062 (Reorganization) includes language carried in the prior year concerning consultation, notification, and reporting requirements involving any agency reorganization.

Section 7063 (Department of State Management) includes language carried in the prior year regarding management of the Department of State including financial management, personnel levels, and information technology.

Section 7064 (United States Agency for International Development Management) includes language carried in the prior year re-

garding management of USAID including personnel levels and hiring authorities.

*Adaptive Personnel Project.*—The Committee recommendation does not include funding for USAID’s proposed Adaptive Personnel Project under Operating Expenses nor does it authorize the use of program funds for such purposes. The Committee directs the USAID Administrator to consult with and notify the Committees on Appropriations prior to the use of any new hiring authority that requires the approval of the Office of Personnel Management.

Section 7065 (Stabilization and Development in Regions Impacted by Extremism and Conflict) includes language modified from the prior year related to assistance to regions impacted by extremism and conflict.

Subsection (a) reflects the enactment of the Global Fragility Act of 2019 (title V of division J of Public Law 116–94) and specifies funds for the Prevention and Stabilization Fund rather than, as in prior years, the Relief and Recovery Fund.

*Prevention and Stabilization Fund.*—The Committee recommendation provides that, from amounts made available by this Act, up to \$100,000,000 shall be made available for the Prevention and Stabilization Fund, to be allocated according to the following table and subject to section 7019 of this Act:

PREVENTION AND STABILIZATION FUND  
[Budget authority in thousands of dollars]

Account/Program	Budget Authority
Economic Support Fund: .....	65,000
International Narcotics Control and Law Enforcement: .....	10,000
Nonproliferation, Anti-terrorism, Demining and Related Programs: .....	10,000
Peacekeeping Operations: .....	15,000
Total, Prevention and Stabilization Fund .....	100,000

*Unarmed civilian protection.*—The Committee directs the Secretary of State, in consultation with the USAID Administrator, to provide funds for use of unarmed civilian protection organizations and evaluate the potential use of such organizations to provide direct physical protection to civilian populations, to strengthen the local non-violent peacekeeping capacity of communities currently experiencing or at risk of violent conflict, and to assist United States-funded stabilization efforts. The Secretary shall consult with the Committees on Appropriations on such programs.

Section 7066 (Prohibition on Funding for Abortions and Involuntary Sterilization) includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Section 7067 (United Nations Population Fund) includes language modified from the prior year regarding assistance provided to UNFPA and to address women’s health. In exercising the direction in subsection (b), consideration should be given to allocating assistance to populations and geographic areas affected by the decision to reprogram funds.

Section 7068 (Global Health Activities) includes language modified from the prior year regarding global health activities; providing certain authorities to better prepare for, and respond to, emerging health threats; and consolidates other global health requirements previously carried under other sections of the bill. The



Committee recognizes the unique role of the WHO in the implementation of the International Health Regulations and the monitoring of, and response to, public health emergencies of international concern.

*Report*

*Review.*—The Committee directs the Secretary of State and USAID Administrator, in coordination with other relevant agencies, to conduct a review of the international response to the COVID–19 pandemic not later than 45 days after enactment of this Act. The review shall detail lessons learned from the international response and make recommendations for ways to improve the sharing of global best practices. The outcome of such review shall be shared with the appropriate congressional committees and include how the United States government is incorporating these best practices and lessons learned into current and future outbreak response policies and guidance and what regulatory and legislative changes are necessary to improve pandemic preparedness and response in the future.

Section 7069 (Assistance for Foreign Nongovernmental Organizations) includes new language regarding restrictions on foreign nongovernmental organizations.

Section 7070 (Designation) includes language designating funding in this Act as OCO/GWOT requirement only if the President subsequently designates such amounts. The Committee notes that funds designated as OCO/GWOT are included under the relevant headings.

TITLE VIII—CORONAVIRUS PANDEMIC PREPAREDNESS  
AND RESPONSE EMERGENCY FUNDING

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC PROGRAMS

The Committee recommendation includes an additional \$955,000,000 for Diplomatic Programs for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

OFFICE OF INSPECTOR GENERAL

The Committee recommendation includes an additional \$4,400,000 for Office of Inspector General for oversight of funds made available to the Department of State to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

## FUNDS APPROPRIATED TO THE PRESIDENT

## OPERATING EXPENSES

The Committee recommendation includes an additional \$105,000,000 for Operating Expenses to prevent, prepare for, and respond to coronavirus and for other operations and maintenance requirements related to the consequences of coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

## OFFICE OF INSPECTOR GENERAL

The Committee recommendation includes an additional \$3,000,000 for Office of Inspector General for oversight of funds made available to the United States Agency for International Development to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

## BILATERAL ECONOMIC ASSISTANCE

## FUNDS APPROPRIATED TO THE PRESIDENT

## GLOBAL HEALTH PROGRAMS

The Committee recommendation includes an additional \$2,500,000,000 for Global Health Programs for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

## DEVELOPMENT ASSISTANCE

The Committee recommendation includes an additional \$900,000,000 for Development Assistance for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

## INTERNATIONAL DISASTER ASSISTANCE

The Committee recommendation includes an additional \$1,125,000,000 for International Disaster Assistance for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until expended and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

## ECONOMIC SUPPORT FUND

The Committee recommendation includes an additional \$1,500,000,000 for Economic Support Fund for necessary expenses

to prevent, prepare for, and respond to coronavirus, including to address related economic and stabilization requirements. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

The Committee recommendation includes an additional \$500,000,000 for Assistance for Europe, Eurasia and Central Asia for necessary expenses to prevent, prepare for, and respond to coronavirus, including to address related economic and stabilization requirements. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

#### DEPARTMENT OF STATE

##### MIGRATION AND REFUGEE ASSISTANCE

The Committee recommendation includes an additional \$1,125,000,000 for Migration and Refugee Assistance for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until expended and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

#### INDEPENDENT AGENCIES

##### INTER-AMERICAN FOUNDATION

The Committee recommendation includes an additional \$10,000,000 for Inter-American Foundation for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

##### UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

The Committee recommendation includes an additional \$10,000,000 for United States African Development Foundation for necessary expenses to prevent, prepare for, and respond to coronavirus. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)A(i) of BBEDCA.

#### MULTILATERAL ASSISTANCE

##### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

The Committee recommendation includes an additional \$1,281,150,000 for International Organizations and Programs for necessary expenses to prevent, prepare for, and respond to coronavirus and to support the United Nations Global Humanitarian Response Plan COVID-19 for voluntary contributions to the United Nations and International Organizations including, the World Health Organization, the United Nations Children's Fund,

and the United Nations Development Program. Such funds remain available until September 30, 2022 and are made available as an emergency requirement pursuant to section 251(b)(2)(A)(i) of BBEDCA.

#### GENERAL PROVISIONS—THIS TITLE

Section 8001 (Transfers and Limitations) includes language applying certain transfer authority and limitations from section 402 of the Coronavirus Preparedness and Response Supplemental Appropriations Act (division A of Public Law 116–123).

Section 8002 (Reimbursement Authority) includes language providing authority to use funds appropriated under certain accounts in this title to reimburse such accounts for obligations incurred to prevent, prepare for, and respond to coronavirus.

Section 8003 (Reporting Requirements) includes language applying the reporting requirements of section 406(b) of the Coronavirus Preparedness and Response Supplemental Appropriations Act, 2020 (division A of Public Law 116–123) to funds appropriated in this title.

Section 8004 (Contribution Authority) includes language applying to funds appropriated in this title under Global Health Programs and Economic Support Fund the authority of section 404 of the Coronavirus Preparedness and Response Supplemental Appropriations Act, 2020 (division A of Public Law 116–123) to make such funds available as contributions to international organizations.

Section 8005 (Repatriation Loans Program Account) includes language amending section 21005 of the Emergency Appropriations for Coronavirus Health Response and Agency Operations (division B of Public Law 116–136) concerning the Repatriation Loans Program Account to increase the loan volume limitation for fiscal year 2020 from “\$5,563,619” to “\$15,463,619”.

Section 8006 (Consular Services) includes language amending section 21009 of the Emergency Appropriations for Coronavirus Health Response and Agency Operations (division B of Public Law 116–136) extending through fiscal year 2021 the authority to utilize certain passport and immigrant visa surcharges for consular services.

Section 8007 (Definition) includes language defining the term “coronavirus” for the purposes of this title.

Section 8008 (Designation) includes language designating funding in this title as emergency requirement only if the President subsequently designates such amounts.

#### TITLE IX—MIDDLE EAST PARTNERSHIP FOR PEACE ACT OF 2020

Amends Chapter 4 of Part II of the Foreign Assistance Act of 1961 (22 U.S.C. 2346 et seq.) by adding a new section 535 (People-To-People Partnership For Peace Fund), establishes a joint investment for peace initiative, and authorizes \$50,000,000 for each of the first five fiscal years after the date of enactment of the Middle East Partnership for Peace Act of 2020.

HOUSE OF REPRESENTATIVES REPORTING REQUIREMENT

The following materials are submitted in accordance with various requirements of the Rules of the House of Representatives:

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 1

Date: July 9, 2020

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Mr. Rogers

Description of Motion: Strikes funding provided in this Act for the United Nations Population Fund and inserts a prohibition, limits global health notwithstanding authority, strikes requirement for family planning funding, strikes the limitation on the use of funds provided in this or prior Acts from enforcing the Executive Order to implement the Mexico City Policy, limits activities for the Working Capital Fund, and strikes section 7069.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Hurd  
 Mr. Joyce  
 Mr. Moolenaar  
 Mr. Newhouse  
 Mr. Palazzo  
 Mr. Rogers  
 Mr. Rutherford  
 Mr. Simpson  
 Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
 Mr. Bishop  
 Mrs. Bustos  
 Mr. Cartwright  
 Mr. Case  
 Ms. Clark  
 Mr. Crist  
 Mr. Cuellar  
 Ms. DeLauro  
 Ms. Frankel  
 Ms. Kaptur  
 Mr. Kilmer  
 Mrs. Kirkpatrick  
 Mrs. Lawrence  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Meng  
 Ms. Pingree  
 Mr. Pocan  
 Mr. Price  
 Mr. Quigley  
 Ms. Roybal-Allard  
 Mr. Ruppertsberger  
 Mr. Ryan  
 Mrs. Torres  
 Mr. Visclosky  
 Ms. Wasserman Schultz  
 Mrs. Watson Coleman

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 2

Date: July 9, 2020

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Ms. Granger

Description of Motion: Inserts a 15% withholding on United Nations and international organizations funding and withholds funding from the World Health Organization pending a determination and certification, respectively, by the Secretary of State.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Hurd  
 Mr. Joyce  
 Mr. Moolenaar  
 Mr. Newhouse  
 Mr. Palazzo  
 Mr. Rogers  
 Mr. Rutherford  
 Mr. Simpson  
 Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
 Mr. Bishop  
 Mrs. Bustos  
 Mr. Cartwright  
 Mr. Case  
 Ms. Clark  
 Mr. Crist  
 Mr. Cuellar  
 Ms. DeLauro  
 Ms. Frankel  
 Ms. Kaptur  
 Mr. Kilmer  
 Mrs. Kirkpatrick  
 Mrs. Lawrence  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Meng  
 Ms. Pingree  
 Mr. Pocan  
 Mr. Price  
 Mr. Quigley  
 Ms. Roybal-Allard  
 Mr. Ruppertsberger  
 Mr. Ryan  
 Mrs. Torres  
 Mr. Visclosky  
 Ms. Wasserman Schultz  
 Mrs. Watson Coleman

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 3

Date: July 9, 2020

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Mr. Rogers

Description of Motion: Strikes the requirement to provide \$500 million in this and prior Acts for an international fund to reduce greenhouse gas emissions and inserts requirement to provide \$300 million of such funds to the Countering Chinese Influence Fund.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Hurd  
 Mr. Joyce  
 Mr. Moolenaar  
 Mr. Newhouse  
 Mr. Palazzo  
 Mr. Rogers  
 Mr. Rutherford  
 Mr. Simpson  
 Mr. Womack

*Members Voting Nay*

Mr. Aguilar  
 Mr. Bishop  
 Mrs. Bustos  
 Mr. Cartwright  
 Mr. Case  
 Ms. Clark  
 Mr. Crist  
 Mr. Cuellar  
 Ms. DeLauro  
 Ms. Frankel  
 Ms. Kaptur  
 Mr. Kilmer  
 Mrs. Kirkpatrick  
 Mrs. Lawrence  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Meng  
 Ms. Pingree  
 Mr. Pocan  
 Mr. Price  
 Mr. Quigley  
 Ms. Roybal-Allard  
 Mr. Ruppertsberger  
 Mr. Ryan  
 Mrs. Torres  
 Mr. Visclosky  
 Ms. Wasserman Schultz  
 Mrs. Watson Coleman



## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## Roll Call 4

Date: July 9, 2020

Measure: State, Foreign Operations, and Related Programs Appropriations Bill

Motion by: Ms. Kaptur

Description of Motion: To report the State, Foreign Operations, and Related Programs Appropriations Bill to the House, as amended.

Results: Adopted 29 yeas to 21 nays

*Members Voting Yea*

Mr. Aguilar  
 Mr. Bishop  
 Mrs. Bustos  
 Mr. Cartwright  
 Mr. Case  
 Ms. Clark  
 Mr. Crist  
 Mr. Cuellar  
 Ms. DeLauro  
 Ms. Frankel  
 Ms. Kaptur  
 Mr. Kilmer  
 Mrs. Kirkpatrick  
 Mrs. Lawrence  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Meng  
 Ms. Pingree  
 Mr. Pocan  
 Mr. Price  
 Mr. Quigley  
 Ms. Roybal-Allard  
 Mr. Ruppersberger  
 Mr. Ryan  
 Mrs. Torres  
 Mr. Visclosky  
 Ms. Wasserman Schultz  
 Mrs. Watson Coleman

*Members Voting Nay*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Hurd  
 Mr. Joyce  
 Mr. Moolenaar  
 Mr. Newhouse  
 Mr. Palazzo  
 Mr. Rogers  
 Mr. Rutherford  
 Mr. Simpson  
 Mr. Womack

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding: The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table is submitted describing the rescissions recommended in the accompanying bill:

Economic Support Fund .....	\$45,000,000
International Narcotics Control and Law Enforcement .....	30,000,000

TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following list includes the transfers of funds included in the accompanying bill:

In title I, under Diplomatic Programs, language is included to transfer funds to Emergencies in the Diplomatic and Consular Service for emergency evacuations and rewards.

In title I, under Emergencies in the Diplomatic and Consular Service, language is included to transfer funds to Repatriation Loans Program.

In title I, under United States Agency for Global Media International Broadcasting Operations, language is included to transfer funds from the USAGM Buying Power Maintenance account to International Broadcasting Operations.

In title III, under Economic Support Fund, language is included to transfer funds to the International Broadcasting Operations for international communications activities.

In title III, under Assistance for Eastern Europe, Eurasia and Central Asia, language is included to transfer funds to Economic Support Fund for joint dialogues in support of the Eastern Mediterranean Partnership.

In title III, under United States Emergency Refugee and Migration Assistance Fund, language is included to transfer funds to Migration and Refugee Assistance in excess of the limitation carried in underlying authority.

In title III, under Peace Corps, language is included to transfer funds to the Foreign Currency Fluctuations Account and to transfer funds to other departments and agencies.

Under title VII, language is included under section 7009 to transfer funds under title I for the Department of State and the United States Agency for Global Media.

Under title VII, language is included under section 7009 to transfer funds under title III for the United States International Development Finance Corporation.

Under title VII, language is included under section 7009 to transfer funds under Peacekeeping Operations and Foreign Military Fi-

nancing Program that are designated Overseas Contingency/Global War on Terrorism to such funds under such headings.

Under title VII, language is included under section 7034 to transfer funds to Protection of Foreign Missions and Officials from unobligated balances of expired funds under Diplomatic Programs for extraordinary protection.

Under title VII, language is included under section 7035 to transfer funds under Peacekeeping Operations and Foreign Military Financing Program to Global Security Contingency Fund.

Under title VII, language is included under section 7044 to transfer funds under Diplomatic Programs to any other appropriation of any department of agency of the United States Government to support operations and assistance in Afghanistan.

Under title VII, language is included under section 7064 to transfer funds from the program account to funds under Operating Expenses in title II.

Under title VII, language is included under section 7065 to transfer funds under Economic Support Fund, International Narcotics Control and Law Enforcement, Non-proliferation, Anti-terrorism, Demining and Related Programs, Peacekeeping Operations, and Foreign Military Financing Program to the Prevention and Stabilization Fund.

Under title VII, language is included under section 7067 to transfer funds provided for UNFPA to Global Health Programs.

Under title VII, language is included under section 7068(b) to authorize the transfer of funds between accounts under title III to respond to a Public Health Emergency of International Concern.

Under title VIII, language is included under section 8001 allowing transfers between and among accounts appropriated under title VIII.

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 1990**

\* \* \* \* \*

TITLE V—GENERAL PROVISIONS

\* \* \* \* \*

ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE  
DETERMINATIONS

SEC. 599D. (a) IN GENERAL.—In the case of an alien who is within a category of aliens established under subsection (b), the alien may establish, for purposes of admission as a refugee under section 207 of the Immigration and Nationality Act, that the alien has a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion by asserting such a fear and asserting a credible basis for concern about the possibility of such persecution.

(b) ESTABLISHMENT OF CATEGORIES.—

(1) For purposes of subsection (a), the Attorney General, in consultation with the Secretary of State and the Coordinator for Refugee Affairs, shall establish—

(A) one or more categories of aliens who are or were nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion,

(B) one or more categories of aliens who are or were nationals and residents of Vietnam, Laos, or Cambodia and who share common characteristics that identify them as targets of persecution in such respective foreign state on such an account; and

(C) one or more categories of aliens who are or were nationals and residents of the Islamic Republic of Iran who, as members of a religious minority in Iran, share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion.

(2)(A) Aliens who are (or were) nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are Jews or Evangelical Christians shall be deemed a category of alien established under paragraph (1)(A).

(B) Aliens who are (or were) nationals of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are current members of, and demonstrate public, active, and continuous participation (or attempted participation) in the religious activities of, the Ukrainian Catholic Church or the Ukrainian Orthodox Church, shall be deemed a category of alien established under paragraph (1)(A).

(C) Aliens who are (or were) nationals and residents of Vietnam, Laos, or Cambodia and who are members of categories of individuals determined, by the Attorney General in accordance with “Immigration and Naturalization Service Worldwide Guidelines for Overseas Refugee Processing” (issued by the Immigration and Naturalization Service in August 1983) shall be deemed a category of alien established under paragraph (1)(B).

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Im-

migration and Nationality Act (and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, and 1996 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section) and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019, [and 2020] 2020, and 2021 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

(c) WRITTEN REASONS FOR DENIALS OF REFUGEE STATUS.—Each decision to deny an application for refugee status of an alien who is within a category established under this section shall be in writing and shall state, to the maximum extent feasible, the reason for the denial.

(d) PERMITTING CERTAIN ALIENS WITHIN CATEGORIES TO REAPPLY FOR REFUGEE STATUS.—Each alien who is within a category established under this section and who (after August 14, 1988, and before the date of the enactment of this Act) was denied refugee status shall be permitted to reapply for such status. Such an application shall be determined taking into account the application of this section.

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2020] 2021.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2020] 2021.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2020] 2021.

#### ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) IN GENERAL.—The Attorney General shall adjust the status of an alien described in subsection (b) to that of an alien lawfully admitted for permanent residence if the alien—

(1) applies for such adjustment,

(2) has been physically present in the United States for at least 1 year and is physically present in the United States on the date the application for such adjustment is filed,

(3) is admissible to the United States as an immigrant, except as provided in subsection (c), and

(4) pays a fee (determined by the Attorney General) for the processing of such application.

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—The benefits provided in subsection (a) shall only apply to an alien who—

(1) was a national of an independent state of the former Soviet Union or of Estonia, Latvia, Lithuania, Vietnam, Laos, or Cambodia, and

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, ~~2020~~ 2021, after being denied refugee status.

(c) **WAIVER OF CERTAIN GROUNDS FOR INADMISSIBILITY.**—The provisions of paragraphs (4), (5), and (7)(A) of section 212(a) of the Immigration and Nationality Act shall not apply to adjustment of status under this section and the Attorney General may waive any other provision of such section (other than paragraph (2)(C) or subparagraph (A), (B), (C), or (E) of paragraph (3)) with respect to such an adjustment for humanitarian purposes, to assure family unity, or when it is otherwise in the public interest.

(d) **DATE OF APPROVAL.**—Upon the approval of such an application for adjustment of status, the Attorney General shall create a record of the alien’s admission as a lawful permanent resident as of the date of the alien’s inspection and parole described in subsection (b)(2).

(e) **NO OFFSET IN NUMBER OF VISAS AVAILABLE.**—When an alien is granted the status of having been lawfully admitted for permanent residence under this section, the Secretary of State shall not be required to reduce the number of immigrant visas authorized to be issued under the Immigration and Nationality Act.

\* \* \* \* \*

**AFGHAN ALLIES PROTECTION ACT OF 2009**

\* \* \* \* \*

**DIVISION F—DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2009**

\* \* \* \* \*

**TITLE VI—**

**AFGHAN ALLIES PROTECTION ACT OF 2009**

\* \* \* \* \*

**SEC. 602. PROTECTION FOR AFGHAN ALLIES.**

(a) **APPROPRIATE COMMITTEES OF CONGRESS DEFINED.**—In this section, the term “appropriate committees of Congress” means—

(1) the Committee on Armed Services, the Committee on Foreign Relations, and the Committee on the Judiciary of the Senate; and

(2) the Committee on Armed Services, the Committee on Foreign Affairs, and the Committee on the Judiciary of the House of Representatives.

(b) **SPECIAL IMMIGRANT STATUS FOR CERTAIN AFGHANS.**—

(1) **IN GENERAL.**—Subject to paragraph (3), the Secretary of Homeland Security, or, notwithstanding any other provision of law, the Secretary of State in consultation with the Secretary of Homeland Security, may provide an alien described in sub-

paragraph (A), (B), or (C) of paragraph (2) with the status of a special immigrant under section 101(a)(27) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)), if the alien—

(A) or an agent acting on behalf of the alien, submits a petition for classification under section 203(b)(4) of such Act (8 U.S.C. 1153(b)(4));

(B) is otherwise eligible to receive an immigrant visa;

(C) is otherwise admissible to the United States for permanent residence (excluding the grounds for inadmissibility specified in section 212(a)(4) of such Act (8 U.S.C. 1182(a)(4)); and

(D) clears a background check and appropriate screening, as determined by the Secretary of Homeland Security.

(2) ALIENS DESCRIBED.—

(A) PRINCIPAL ALIENS.—An alien is described in this subparagraph if the alien—

(i) is a citizen or national of Afghanistan;

(ii) was or is employed in Afghanistan on or after October 7, 2001, for not less than 1 year, or, if submitting a petition after September 30, 2015, for a period of not less than 2 years—

(I) by, or on behalf of, the United States Government; or

(II) by the International Security Assistance Force (or any successor name for such Force) in a capacity that required the alien—

(aa) while traveling off-base with United States military personnel stationed at International Security Assistance Force (or any successor name for such Force), to serve as an interpreter or translator for such United States military personnel; or

(bb) to perform sensitive and trusted activities for United States military personnel stationed at International Security Assistance Force (or any successor name for such Force);

(iii) provided faithful and valuable service to an entity or organization described in clause (ii), which is documented in a positive recommendation or evaluation, subject to subparagraph (D), from the employee's senior supervisor or the person currently occupying that position, or a more senior person, if the employee's senior supervisor has left the employer or has left Afghanistan; and

(iv) has experienced or is experiencing an ongoing serious threat as a consequence of the alien's employment described in clause (ii).

(B) SPOUSE OR CHILD.—An alien is described in this subparagraph if the alien—

(i) is the spouse or child of a principal alien described in subparagraph (A); and

(ii) is accompanying or following to join the principal alien in the United States.

(C) SURVIVING SPOUSE OR CHILD.—An alien is described in this subparagraph if the alien—

(i) was the spouse or child of a principal alien described in subparagraph (A) who had a petition for classification approved pursuant to this section or section 1059 of the National Defense Authorization Act for Fiscal Year 2006 (Public Law 109–163; 8 U.S.C. 1101 note) which included the alien as an accompanying spouse or child; and

(ii) due to the death of the principal alien—

(I) such petition was revoked or terminated (or otherwise rendered null); and

(II) such petition would have been approved if the principal alien had survived.

(D) APPROVAL BY CHIEF OF MISSION REQUIRED.—

(i) IN GENERAL.—Except as provided under clause (ii), a recommendation or evaluation required under subparagraph (A)(iii) shall be accompanied by approval from the appropriate Chief of Mission, or the designee of the appropriate Chief of Mission, who shall conduct a risk assessment of the alien and an independent review of records maintained by the United States Government or hiring organization or entity to confirm employment and faithful and valuable service to the United States Government prior to approval of a petition under this section.

(ii) REVIEW PROCESS FOR DENIAL BY CHIEF OF MISSION.—

(I) IN GENERAL.—An applicant who has been denied Chief of Mission approval shall—

(aa) receive a written decision that provides, to the maximum extent feasible, information describing the basis for the denial, including the facts and inferences underlying the individual determination; and

(bb) be provided not more than one written appeal—

(AA) that shall be submitted not more than 120 days after the date that the applicant receives such decision in writing; and

(BB) that may request reopening of such decision and provide additional information, clarify existing information, or explain any unfavorable information.

(II) AFGHAN SPECIAL IMMIGRANT VISA COORDINATOR.—The Secretary of State shall designate, in the Embassy of the United States in Kabul, Afghanistan, an Afghan Special Immigrant Visa Coordinator responsible for overseeing the efficiency and integrity of the processing of special immigrant visas under this section, who shall be given—

(aa) sufficiently high security clearance to review information supporting Chief of Mission denials if an appeal of a denial is filed;



(bb) responsibility for ensuring that an applicant described in subclause (I) receives the information described in subclause (I)(aa); and  
 (cc) responsibility for ensuring that every applicant is provided a reasonable opportunity to provide additional information, clarify existing information, or explain any unfavorable information pursuant to clause (I)(bb).

(E) EVIDENCE OF SERIOUS THREAT.—A credible sworn statement depicting dangerous country conditions, together with official evidence of such country conditions from the United States Government, should be considered as a factor in determination of whether the alien has experienced or is experiencing an ongoing serious threat as a consequence of the alien's employment by the United States Government for purposes of subparagraph (A)(iv).

(F) REPRESENTATION.—An alien applying for admission to the United States pursuant to this title may be represented during the application process, including at relevant interviews and examinations, by an attorney or other accredited representative. Such representation shall not be at the expense of the United States Government.

(3) NUMERICAL LIMITATIONS.—

(A) IN GENERAL.—Except as provided in subparagraph (C), the total number of principal aliens who may be provided special immigrant status under this section may not exceed 1,500 per year for each of the fiscal years 2009, 2010, 2011, 2012, and 2013.

(B) EXCLUSION FROM NUMERICAL LIMITATIONS.—Aliens provided special immigrant status under this subsection shall not be counted against any numerical limitation under sections 201(d), 202(a), or 203(b)(4) of the Immigration and Nationality Act (8 U.S.C. 1151(d), 1152(a), and 1153(b)(4)).

(C) CARRY FORWARD.—

(i) FISCAL YEARS 2009 THROUGH 2013.—If the numerical limitation specified in subparagraph (A) is not reached during a given fiscal year, with respect to fiscal year 2009, 2010, 2011, 2012, or 2013, the numerical limitation specified in such subparagraph for the following fiscal year shall be increased by a number equal to the difference between—

(I) the numerical limitation specified in subparagraph (A) for the given fiscal year; and

(II) the number of principal aliens provided special immigrant status under this section during the given fiscal year.

(ii) FISCAL YEAR 2014.—If the numerical limitation determined under clause (i) is not reached in fiscal year 2013, the total number of principal aliens who may be provided special immigrant status under this subsection for fiscal year 2014 shall be equal to the difference between—

(I) the numerical limitation determined under clause (i) for fiscal year 2013; and

(II) the number of principal aliens provided such status under this section during fiscal year 2013.

(D) ADDITIONAL FISCAL YEAR.—For fiscal year 2014, the total number of principal aliens who may be provided special immigrant status under this section may not exceed 3,000, except that any unused balance of the total number of principal aliens who may be provided special immigrant status in fiscal year 2014 may be carried forward and provided through the end of fiscal year 2015, notwithstanding the provisions of paragraph (C), except that the one year period during which an alien must have been employed in accordance with subsection (b)(2)(A)(ii) shall be the period from October 7, 2001 through December 31, 2014, and except that the principal alien seeking special immigrant status under this subparagraph shall apply to the Chief of Mission in accordance with subsection (b)(2)(D) no later than September 30, 2014.

(E) SPECIAL RULE FOR END OF CALENDAR YEAR 2014.—

(i) IN GENERAL.—During the period beginning on the date of the enactment of this subparagraph and ending on December 31, 2014, an additional 1,000 principal aliens may be provided special immigrant status under this section. For purposes of status provided under this subparagraph—

(I) the period during which an alien must have been employed in accordance with paragraph (2)(A)(ii) must terminate on or before December 31, 2014;

(II) the principal alien seeking special immigrant status under this subparagraph shall apply to the Chief of Mission in accordance with paragraph (2)(D) not later than December 31, 2014; and

(III) the authority to provide such status shall terminate on December 31, 2014.

(ii) CONSTRUCTION.—Clause (i) shall not be construed to affect the authority, numerical limitations, or terms for provision of status, under subparagraph (D).

(F) FISCAL YEARS **【2015 THROUGH 2020】** *2015 THROUGH 2021*.—In addition to any unused balance under subparagraph (D), for the period beginning on the date of the enactment of this subparagraph until such time that available special immigrant visas under subparagraphs (D) and (E) and this subparagraph are exhausted, the total number of principal aliens who may be provided special immigrant status under this section shall not exceed **【22,500】** *26,500*. For purposes of status provided under this subparagraph—

(i) the period during which an alien must have been employed in accordance with paragraph (2)(A)(ii) must terminate on or before **【December 31, 2021】** *December 31, 2022*

(ii) the principal alien seeking special immigrant status under this subparagraph shall apply to the

Chief of Mission in accordance with paragraph (2)(D) not later than **[December 31, 2021]** *December 31, 2022* and

(iii) the authority to issue visas shall commence on the date of the enactment of this subparagraph and shall terminate on the date such visas are exhausted.

(4) APPLICATION PROCESS.—

(A) IN GENERAL.—Not later than 120 days after the date of the enactment of the National Defense Authorization Act for Fiscal Year 2014, the Secretary of State and the Secretary of Homeland Security, in consultation with the Secretary of Defense, shall improve the efficiency by which applications for special immigrant visas under paragraph (1), are processed so that all steps under the control of the respective departments incidental to the issuance of such visas, including required screenings and background checks, should be completed not later than 9 months after the date on which an eligible alien submits all required materials to complete an application for such visa.

(B) CONSTRUCTION.—Nothing in this section shall be construed to limit the ability of a Secretary referred to in subparagraph (A) to take longer than 9 months to complete those steps incidental to the issuance of such visas in high-risk cases for which satisfaction of national security concerns requires additional time.

(C) PROHIBITION ON FEES.—The Secretary of Homeland Security or the Secretary of State may not charge an alien described in subparagraph (A), (B), or (C) of paragraph (2) any fee in connection with an application for, or issuance of, a special immigrant visa under this section.

(5) ASSISTANCE WITH PASSPORT ISSUANCE.—The Secretary of State shall make a reasonable effort to ensure that an alien described in subparagraph (A), (B), or (C) of paragraph (2) who is issued a special immigrant visa pursuant to this subsection is provided with the appropriate series Afghan passport necessary to enter the United States.

(6) PROTECTION OF ALIENS.—The Secretary of State, in consultation with the heads of other appropriate Federal agencies, shall make a reasonable effort to provide an alien described in subparagraph (A), (B), or (C) of paragraph (2) who is seeking special immigrant status under this subsection protection or to immediately remove such alien from Afghanistan, if possible, if the Secretary determines, after consultation, that such alien is in imminent danger.

(7) OTHER ELIGIBILITY FOR IMMIGRANT STATUS.—No alien shall be denied the opportunity to apply for admission under this subsection solely because such alien qualifies as an immediate relative or is eligible for any other immigrant classification.

(8) RESETTLEMENT SUPPORT.—A citizen or national of Afghanistan who is granted special immigrant status described in section 101(a)(27) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)) shall be eligible for resettlement assistance, entitlement programs, and other benefits available to refugees admitted under section 207 of such Act (8 U.S.C. 1157) to the

same extent, and for the same periods of time, as such refugees.

(9) ADJUSTMENT OF STATUS.—Notwithstanding paragraph (2), (7), or (8) of subsection (c) of section 245 of the Immigration and Nationality Act (8 U.S.C. 1255), the Secretary of Homeland Security may adjust the status of an alien described in subparagraph (A), (B), or (C) of paragraph (2) of this subsection or in section 1244(b) of the Refugee Crisis in Iraq Act of 2007 (Public Law 110–181; 122 Stat. 397) to that of an alien lawfully admitted for permanent residence under subsection (a) of such section 245 if the alien—

(A) was paroled or admitted as a nonimmigrant into the United States; and

(B) is otherwise eligible for special immigrant status under—

(i)(I) this subsection; or

(II) such section 1244(b); and

(ii) the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).

(10) ANNUAL REPORT ON USE OF SPECIAL IMMIGRANT STATUS.—

(A) REQUIREMENT.—Not later than 120 days after the date of the enactment of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the appropriate committees of Congress a report on the number of citizens or nationals of Afghanistan or Iraq who have applied for status as special immigrants under this subsection or section 1244 of the Refugee Crisis in Iraq Act of 2007 (Public Law 110–181; 122 Stat. 396).

(B) CONTENT.—Each report required by subparagraph (A) submitted in a fiscal year shall include the following information for the previous fiscal year:

(i) The number of citizens or nationals of Afghanistan or Iraq who submitted an application for status as a special immigrant pursuant to this section or section 1244 of the Refugee Crisis in Iraq Act of 2007 (Public Law 110–181; 122 Stat. 396), disaggregated—

(I) by the number of principal aliens applying for such status; and

(II) by the number of spouses and children of principal aliens applying for such status.

(ii) The number of applications referred to in clause (i) that—

(I) were approved; or

(II) were denied, including a description of the basis for each denial.

(11) REPORT ON IMPROVEMENTS.—

(A) REQUIREMENT FOR REPORT.—Not later than 120 days after the date of the enactment of the John S. McCain National Defense Authorization Act for Fiscal Year 2019, the Secretary of State and the Secretary of Homeland Security, in consultation with the Secretary of Defense, shall submit to the appropriate committees of Congress a report, with a classified annex, if necessary.

(B) CONTENTS.—The report required by subparagraph (A) shall describe the implementation of improvements to the processing of applications for special immigrant visas under this subsection, including information relating to—

(i) enhancing existing systems for conducting background and security checks of persons applying for special immigrant status, which shall—

(I) support immigration security; and

(II) provide for the orderly processing of such applications without significant delay;

(ii) the financial, security, and personnel considerations and resources necessary to carry out this section;

(iii) the number of aliens who have applied for special immigrant visas under this subsection during each month of the preceding fiscal year;

(iv) the reasons for the failure to process any applications that have been pending for longer than 9 months;

(v) the total number of applications that are pending due to the failure—

(I) to receive approval from the Chief of Mission;

(II) of U.S. Citizenship and Immigration Services to complete the adjudication of the Form I-360;

(III) to conduct a visa interview; or

(IV) to issue the visa to an eligible alien;

(vi) the average wait times for an applicant at each of the stages described in clause (v);

(vii) the number of denials or rejections at each of the stages described in clause (v); and

(viii) the reasons for denials by the Chief of Mission based on the categories already made available to denied special immigrant visa applicants in the denial letter sent to them by the Chief of Mission.

(12) PUBLIC QUARTERLY REPORTS.—Not later than 120 days after the date of the enactment of the National Defense Authorization Act for Fiscal Year 2014, and every 3 months thereafter, the Secretary of State and the Secretary of Homeland Security, in consultation with the Secretary of Defense, shall publish a report on the website of the Department of State that describes the efficiency improvements made in the process by which applications for special immigrant visas under this subsection are processed, including information described in clauses (iii) through (viii) of paragraph (11)(B).

(13) REPORT.—Not later than December 31, 2016, and annually thereafter through January 31, 2021, the Secretary of State and the Secretary of Homeland Security, in consultation with the Secretary of Defense, shall submit a report to the appropriate committees of Congress containing the following information:

(A) The occupations of aliens who—

(i) were provided special immigrant status under subclause (I) or (II)(bb) of paragraph (2)(A)(ii); and

(ii) were considered principal aliens for such purpose.

(B) The number of appeals submitted under paragraph (2)(D)(ii)(I)(bb) from application denials by the Chief of Mission and the number of those applications that were approved pursuant to the appeal.

(C) The number of applications denied by the Chief of Mission on the basis of derogatory information that were appealed and the number of those applications that were approved pursuant to the appeal.

(D) The number of applications denied by the Chief of Mission on the basis that the applicant did not establish faithful and valuable service to the United States Government that were appealed and the number of those applications that were approved pursuant to the appeal.

(E) The number of applications denied by the Chief of Mission for failure to establish the one-year period of employment required that were appealed and the number of those applications that were approved pursuant to the appeal.

(F) The number of applications denied by the Chief of Mission for failure to establish employment by or on behalf of the United States Government that were appealed and the number of those applications that were approved pursuant to the appeal.

(G) The number of special immigrant status approvals revoked by the Chief of Mission and the reason for each revocation.

(H) The number of special immigrant status approvals revoked by the Chief of Mission that were appealed and the number of those revocations that were overturned pursuant to the appeal.

(14) REPORTS INFORMING THE CONCLUSION OF THE AFGHAN SPECIAL IMMIGRANT VISA PROGRAM.—Not later than June 1, 2016, and every six months thereafter, the Secretary of Defense, in conjunction with the Secretary of State, shall submit to the Committee on Armed Services and the Committee on the Judiciary of the Senate and the Committee on Armed Services and the Committee on the Judiciary of the House of Representatives a report that contains—

(A) a description of the United States force presence in Afghanistan during the previous 6 months;

(B) a description of the projected United States force presence in Afghanistan;

(C) the number of citizens or nationals of Afghanistan who were employed by or on behalf of the entities described in paragraph (2)(A)(ii) during the previous 6 months; and

(D) the projected number of such citizens or nationals who will be employed by or on behalf of such entities.

(15) SENSE OF CONGRESS.—It is the sense of Congress that the necessity of providing special immigrant status under this subsection should be assessed at regular intervals by the Committee on Armed Services of the Senate and the Committee on Armed Services of the House of Representatives, taking into

account the scope of the current and planned presence of United States troops in Afghanistan, the current and prospective numbers of citizens and nationals of Afghanistan employed by or on behalf of the entities described in paragraph (2)(A)(ii), and the security climate in Afghanistan.

(c) **RULE OF CONSTRUCTION.**—Nothing in this section may be construed to affect the authority of the Secretary of Homeland Security under section 1059 of the National Defense Authorization Act for Fiscal Year 2006 (Public Law 109–163; 8 U.S.C. 1101 note).

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**DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, 2005**

\* \* \* \* \*

**TITLE X**

**OTHER MATTERS**

\* \* \* \* \*

**CHAPTER 2—BILATERAL ECONOMIC ASSISTANCE**

\* \* \* \* \*

**GENERAL PROVISIONS, THIS CHAPTER**

**SEC. 12001.** (a)(1) Notwithstanding section 514 of the Foreign Assistance Act of 1961 (22 U.S.C. 2321h), the President may transfer to Israel, in exchange for concessions to be negotiated by the Secretary of Defense, with the concurrence of the Secretary of State, any or all of the items described in paragraph (2).

(2) The items referred to in paragraph (1) are armor, artillery, automatic weapons ammunition, missiles, and other munitions that—

- (A) are obsolete or surplus items;
- (B) are in the inventory of the Department of Defense;
- (C) are intended for use as reserve stocks for Israel; and
- (D) are located in a stockpile in Israel.

(b) The value of concessions negotiated pursuant to subsection (a) shall be at least equal to the fair market value of the items transferred. The concessions may include cash compensation, services, waiver of charges otherwise payable by the United States, and other items of value.

(c) Not later than 30 days before making a transfer under the authority of this section, the President shall transmit a notification of the proposed transfer to the Committees on Foreign Relations and Armed Services of the Senate and the Committees on International Relations and Armed Services of the House of Representatives. The notification shall identify the items to be transferred and the concessions to be received.

(d) No transfer may be made under the authority [of this section after September 30, 2021.] *of this section after September 30, 2023.*

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**FOREIGN ASSISTANCE ACT OF 1961**

\* \* \* \* \*

**PART I**

**CHAPTER 1—POLICY; DEVELOPMENT ASSISTANCE AUTHORIZATIONS**

\* \* \* \* \*

**SEC. 104D ELIGIBILITY FOR ASSISTANCE.**

*Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance under sections 104, 104A, 104B, and 104C, a foreign nongovernmental organization—*

*(1) shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organization with non-United States Government funds if such services—*

*(A) are permitted in the country in which they are being provided; and*

*(B) would not violate United States law if provided in the United States; and*

*(2) shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other than those that apply to United States nongovernmental organizations receiving assistance under this part.*

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**TITLE XII—FAMINE PREVENTION AND FREEDOM FROM HUNGER**

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**CHAPTER 2—MILITARY ASSISTANCE**

\* \* \* \* \*

**SEC. 514. STOCKPILING OF DEFENSE ARTICLES FOR FOREIGN COUNTRIES.**—(a) No defense article in the inventory of the Department of Defense which is set aside, reserved, or in any way earmarked or intended for future use by any foreign country may be made available to or for use by any foreign country unless such transfer is authorized under this Act or the Arms Export Control Act, or any subsequent corresponding legislation, and the value of such transfer is charged against funds authorized under such legislation or against the limitations specified in such legislation, as appropriate, for the fiscal period in which such defense article is transferred. For purposes of this subsection, “value” means the acquisition cost plus crating, packing, handling, and transportation costs incurred in carrying out this section.

(b)(1) The value of defense articles to be set aside, earmarked, reserved, or intended for use as war reserve stocks for allied or other foreign countries (other than for purposes of the North Atlantic Treaty Organization or in the implementation of agreements with Israel) in stockpiles located in foreign countries may not exceed in any fiscal year an amount that is specified in security assistance authorizing legislation for that fiscal year.



(2)(A) The value of such additions to stockpiles of defense articles in foreign countries shall not exceed \$200,000,000 for each of fiscal years 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020, [and 2021] 2021, 2022, and 2023.

(B) Of the amount specified in subparagraph (A) for a fiscal year, not more than \$200,000,000 may be made available for stockpiles in the State of Israel.

(c) LOCATION OF STOCKPILES OF DEFENSE ARTICLES.—

(1) LIMITATION.—Except as provided in paragraph (2), no stockpile of defense articles may be located outside the boundaries of a United States military base or a military base used primarily by the United States.

(2) EXCEPTIONS.—Paragraph (1) shall not apply with respect to stockpiles of defense articles located in the Republic of Korea, Thailand, any country that is a member of the North Atlantic Treaty Organization, any country that is a major non-NATO ally, or any other country the President may designate. At least 15 days before designating a country pursuant to the last clause of the preceding sentence, the President shall notify the congressional committees specified in section 634A(a) in accordance with the procedures applicable to reprogramming notifications under that section.

(d) No defense article transferred from any stockpile which is made available to or for use by any foreign country may be considered an excess defense article for the purpose of determining the value thereof.

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CHAPTER 4—ECONOMIC SUPPORT FUND

\* \* \* \* \*

**SEC. 535 PEOPLE-TO-PEOPLE PARTNERSHIP FOR PEACE FUND.**

(a) *ESTABLISHMENT.*—Beginning on the date that is one year after the date of enactment of this section, the Administrator of the United States Agency for International Development is authorized to establish a program to provide funding for projects to help build the foundation for peaceful co-existence between Israelis and Palestinians and for a sustainable two-state solution. The program established under this subsection shall be known as the “People-to-People Partnership for Peace Fund” (referred to in this section as the “Fund”).

(b) *ELIGIBILITY FOR SUPPORT.*—In providing funding for projects through the Fund, the Administrator may provide support for qualified organizations, prioritizing those organizations that seek to build better cooperation between Israelis and Palestinians, including Palestinian organizations, Israeli organizations, and international organizations that bring Israelis and Palestinians together.

(c) *ADDITIONAL ELIGIBILITY FOR SUPPORT.*—In providing funding for projects through the Fund, The Administrator may additionally provide support to qualified organizations that further shared community building, peaceful co-existence, dialogue, and reconciliation between Arab and Jewish citizens of Israel.

(d) *CONTRIBUTIONS.*—The Administrator—

(1) *is encouraged to work with foreign governments and international organizations to leverage the impact of United States resources and achieve the objectives of this section; and*

(2) *is authorized to make and accept contributions for the purposes of the Fund, consistent with subsections (b) and (d) of section 635.*

(e) **ADVISORY BOARD.**—

(1) **ESTABLISHMENT.**—*The Administrator shall establish an advisory board to make recommendations to the Administrator regarding the types of projects that should be funded through the Fund.*

(2) **MEMBERSHIP.**—

(A) **IN GENERAL.**—*Subject to subparagraph (B), the advisory board shall be composed of 13 members, none of whom may be Members of Congress, who shall be appointed for renewable periods of 3 years, as follows:*

(i) *One member appointed by the Administrator, in consultation with the Secretary of State.*

(ii) *One member appointed by the chair, and one member appointed by the ranking member, of the Committee on Foreign Relations of the Senate.*

(iii) *One member appointed by the chair, and one member appointed by the ranking member, of the Committee on Foreign Affairs of the House of Representatives.*

(iv) *One member appointed by the chair, and one member appointed by the ranking member, of the Committee on Appropriations of the Senate.*

(v) *One member appointed by the chair, and one member appointed by the ranking member, of the Committee on Appropriations of the House of Representatives.*

(vi) *One member appointed by the majority leader, and one member appointed by the minority leader, of the Senate.*

(vii) *One member appointed by the Speaker, and one member appointed by the minority leader, of the House of Representatives.*

(B) **INTERNATIONAL PARTICIPATION.**—*The Administrator may appoint up to 2 additional members to the advisory board who are representatives of foreign governments or international organizations for renewable periods of 3 years.*

(C) **QUALIFICATIONS.**—*Members of the advisory board shall have demonstrated regional expertise and experience and expertise in conflict mitigation and people-to-people programs.*

(D) **ADDITIONAL RECOMMENDATIONS.**—*The Administrator should consider the input and recommendations from missions of the United States Agency for International Development in the region and mission directors when considering types of projects.*

\* \* \* \* \*

**SECTION 7045 OF THE DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2020**

(Public Law 116–94; division G)

LATIN AMERICA AND THE CARIBBEAN

SEC. 7045. (a) CENTRAL AMERICA.—

(1) ASSISTANCE.—

(A) FISCAL YEAR 2020.—Of the funds appropriated by this Act under titles III and IV, not less than \$519,885,000 [should] *shall* be made available for assistance for Belize, Costa Rica, El Salvador, Guatemala, Honduras, Nicaragua, and Panama, including through the Central America Regional Security Initiative: *Provided*, That such assistance shall be prioritized for programs and activities that addresses the key factors that contribute to the migration of unaccompanied, undocumented minors to the United States and such funds shall be made available for global health, humanitarian, development, democracy, border security, and law enforcement programs for such countries, including for programs to reduce violence against women and girls and to combat corruption, and for support of commissions against corruption and impunity, as appropriate: *Provided further*, That not less than \$45,000,000 shall be for support of offices of Attorneys General and of other entities and activities to combat corruption and impunity in such countries.

(B) FISCAL YEAR 2019.—Of the funds appropriated under titles III and IV of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of Public Law 116–6), not less than \$527,600,000 should be made available for assistance for Belize, Costa Rica, El Salvador, Guatemala, Honduras, Nicaragua, and Panama, including through the Central America Regional Security Initiative: *Provided*, That such funds shall be made available subject to the conditions in paragraph (2) of this subsection and notwithstanding paragraphs (1) and (2) of section 7045(a) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of Public Law 116–6).

(2) NORTHERN TRIANGLE.—

(A) LIMITATION ON ASSISTANCE TO CERTAIN CENTRAL GOVERNMENTS.—Of the funds made available pursuant to paragraph (1) under the heading “Economic Support Fund” and under title IV of this Act that are made available for assistance for each of the central governments of El Salvador, Guatemala, and Honduras, 50 percent may only be obligated after the Secretary of State certifies and reports to the appropriate congressional committees that such government is—

- (i) combating corruption and impunity, including prosecuting corrupt government officials;

(ii) implementing reforms, policies, and programs to increase transparency and strengthen public institutions;

(iii) protecting the rights of civil society, opposition political parties, and the independence of the media;

(iv) providing effective and accountable law enforcement and security for its citizens, and upholding due process of law;

(v) implementing policies to reduce poverty and promote equitable economic growth and opportunity;

(vi) supporting the independence of the judiciary and of electoral institutions;

(vii) improving border security;

(viii) combating human smuggling and trafficking and countering the activities of criminal gangs, drug traffickers, and transnational criminal organizations; and

(ix) informing its citizens of the dangers of the journey to the southwest border of the United States.

(B) REPROGRAMMING If the Secretary is unable to make the certification required by subparagraph (A) for one or more of the governments, such assistance for such central government shall be reprogrammed for assistance for other countries in Latin America and the Caribbean, notwithstanding the minimum funding requirements of this subsection and of section 7019 of this Act: *Provided*, That any such reprogramming shall be subject to the regular notification procedures of the Committees on Appropriations.

(C) EXCEPTIONS.—The limitation of subparagraph (A) shall not apply to funds appropriated by this Act that are made available for—

(i) the Mission to Support the Fight Against Corruption and Impunity in Honduras, the International Commission Against Impunity in El Salvador, and support of offices of Attorneys General and of other entities and activities related to combating corruption and impunity;

(ii) programs to combat gender-based violence;

(iii) humanitarian assistance; and

(iv) food security programs.

(b) COLOMBIA.—

(1) ASSISTANCE.—Of the funds appropriated by this Act under titles III and IV, not less than \$448,253,000 shall be made available for assistance for Colombia: *Provided*, That such funds shall be made available for the programs and activities described under this section in the explanatory statement described in section 4 (in the matter preceding division A of this consolidated Act).

(2) WITHHOLDING OF FUNDS.—

(A) COUNTERNARCOTICS.—Of the funds appropriated by this Act under the heading “International Narcotics Control and Law Enforcement” and made available for assistance for Colombia, 20 percent may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that the Government of Colombia is

continuing to implement a national whole-of-government counternarcotics strategy intended to reduce by 50 percent cocaine production and coca cultivation levels in Colombia by 2023.

(B) HUMAN RIGHTS.—Of the funds appropriated by this Act under the heading “Foreign Military Financing Program” and made available for assistance for Colombia, 20 percent may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that—

(i) the Special Jurisdiction for Peace and other judicial authorities are taking effective steps to hold accountable perpetrators of gross violations of human rights in a manner consistent with international law, including for command responsibility, and sentence them to deprivation of liberty;

(ii) the Government of Colombia is taking effective steps to prevent attacks against human rights defenders and other civil society activists, trade unionists, and journalists, and judicial authorities are prosecuting those responsible for such attacks; and

(iii) senior military officers responsible for ordering, committing, and covering up cases of false positives are being held accountable, including removal from active duty if found guilty through criminal or disciplinary proceedings.

(3) EXCEPTIONS.—The limitations of paragraph (2) shall not apply to funds made available for aviation instruction and maintenance, and maritime and riverine security programs.

(4) AUTHORITY.—Aircraft supported by funds appropriated by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs and made available for assistance for Colombia may be used to transport personnel and supplies involved in drug eradication and interdiction, including security for such activities, and to provide transport in support of alternative development programs and investigations by civilian judicial authorities.

(5) LIMITATION None of the funds appropriated by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs that are made available for assistance for Colombia may be made available for payment of reparations to conflict victims or compensation to demobilized combatants associated with a peace agreement between the Government of Colombia and illegal armed groups.

(c) HAITI.—

(1) CERTIFICATION.—Funds appropriated by this Act under the heading “Economic Support Fund” that are made available for assistance for Haiti may not be made available for assistance for the central Government of Haiti unless the Secretary of State certifies and reports to the Committees on Appropriations that such government is taking effective steps, which are steps taken since the certification and report submitted during the prior year, if applicable, to—

(A) strengthen the rule of law in Haiti, including by—

- (i) selecting judges in a transparent manner based on merit;
- (ii) reducing pre-trial detention;
- (iii) respecting the independence of the judiciary;
- and
- (iv) improving governance by implementing reforms to increase transparency and accountability, including through the penal and criminal codes;

(B) combat corruption, including by implementing the anti-corruption law enacted in 2014 and prosecuting corrupt officials;

(C) increase government revenues, including by implementing tax reforms, and increasing expenditures on public services; and

(D) resolve commercial disputes between United States entities and the Government of Haiti.

(2) HAITIAN COAST GUARD.—The Government of Haiti shall be eligible to purchase defense articles and services under the Arms Export Control Act (22 U.S.C. 2751 et seq.) for the Coast Guard.

(3) LIMITATION.—None of the funds made available by this Act may be used to provide assistance to the armed forces of Haiti.

(d) THE CARIBBEAN.—Of the funds appropriated by this Act under titles III and IV, not less than \$60,000,000 shall be made available for the Caribbean Basin Security Initiative.

(e) VENEZUELA.—

(1) Of the funds appropriated by this Act under the heading “Economic Support Fund”, not less than \$30,000,000 shall be made available for democracy programs for Venezuela.

(2) Funds appropriated under title III of this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs shall be made available for assistance for communities in countries supporting or otherwise impacted by refugees from Venezuela, including Colombia, Peru, Ecuador, Curacao, and Trinidad and Tobago: *Provided*, That such amounts are in addition to funds otherwise made available for assistance for such countries, subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

**EMERGENCY APPROPRIATIONS FOR CORONAVIRUS  
HEALTH RESPONSE AND AGENCY OPERATIONS**

(Public Law 116–136; division B)

**DIVISION B—EMERGENCY APPROPRIA-  
TIONS FOR CORONAVIRUS HEALTH  
RESPONSE AND AGENCY OPERATIONS**

The following sums are hereby are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending September 30, 2020, and for other purposes, namely:

\* \* \* \* \*

TITLE XI

DEPARTMENT OF STATE

\* \* \* \* \*

SEC. 21005. The Department of State, Foreign Operations, and Related Programs Appropriations Act, 2020 (division G of Public Law 116–94) is amended under the heading “Emergencies in the Diplomatic and Consular Service” in title I by striking “\$1,000,000” and inserting in lieu thereof “\$5,000,000” and is further amended by striking “\$5,563,619” in the second proviso under the heading “Repatriation Loans Program Account” and inserting in lieu thereof “\$15,563,619”.

\* \* \* \* \*

SEC. 21009. Notwithstanding section 6(b) of the Department of State Authorities Act of 2006 (Public Law 109–472; 120 Stat. 3556), during [fiscal year 2020] *fiscal years 2020 and 2021*, passport and immigrant visa surcharges collected in any fiscal year pursuant to the fourth paragraph under the heading “Diplomatic and Consular Programs” in the Department of State and Related Agency Appropriations Act, 2005 (title IV of division B of Public Law 108–447; 8 U.S.C. 1714) may be obligated and expended for the costs of providing consular services: *Provided*, That such funds should be prioritized for United States citizen services: *Provided further*, That not later than 90 days after the expiration of this authority, the Secretary of State shall provide a report to the Committee on Appropriations and the Committee on Foreign Relations of the Senate and the Committee on Appropriations and the Committee on Foreign Affairs of the House of Representatives detailing the specific expenditures made pursuant to this authority: *Provided further*, That the amount provided by this section is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

\* \* \* \* \*

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted

describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2021 that require annual authorization or additional legislation, which to date has not been enacted. The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law. The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation. The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds. In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains general provisions and other language that have been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2021 bill, which may be construed as changing existing law, are as follows:

#### *Title I*

Under Diplomatic Programs, language carried in the prior year providing transfer authority to other accounts within Administration of Foreign Affairs; limitations on certain programs, offices, and activities; designating the availability and use of certain fees and transfers from other agencies; and conditioning the obligation of certain funds made available for security training.

Under Office of Inspector General, language carried in the prior year notwithstanding section 209(a)(1) of the Foreign Service Act of 1980 as it relates to post inspections.

Under Educational and Cultural Exchange Programs, language designating amounts for certain programs and activities.

Under Embassy Security, Construction, and Maintenance, language similar to the prior year placing limitations on the uses of funds and restricting representation expenses.

Under Emergencies in the Diplomatic and Consular Service, language similar to the prior year permitting the transfer of not to exceed \$1,000,000 to Repatriation Loans Program Account.

Under Repatriation Loans Program Account, language similar to the prior year directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974 and capping total loan principle.

Under Contributions to International Organizations, language similar to the prior year requiring submission to the Committees on Appropriations of the United Nations biennial budget, limiting the use of funds, and establishing a number of notification and reporting requirements. Appropriations for the World Health Organization and the North Atlantic Treaty Organization are specified.

Under Contributions for International Peacekeeping Activities, language similar to the prior year limiting the use of funds and establishing a number of notification and reporting requirements.



Under International Boundary and Water Commission, United States and Mexico and American Sections, International Commissions, language carried in the prior year providing a limitation on the amount available for representation expenses.

Under International Fisheries Commissions, language carried in the prior year providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under International Broadcasting Operations, language carried in the prior year setting limitations on funds available for certain expenses and receipts, requiring the United States Agency for Global Media to make funds available to expand unrestricted access to information on the Internet, requiring a review of certain programs, restricting representation expenses, requiring notifications, and authorizing the transfer of funds from the Buying Power Maintenance Account.

Under Eisenhower Exchange Fellowship Program, language carried in the prior year limiting the use of funds relating to compensation.

Under National Endowment for Democracy, language carried in the prior year designating funds for certain purposes.

Under Commission for the Preservation of America's Heritage Abroad, language carried in the prior year allowing the Commission to procure certain services notwithstanding paragraph (3) of section 312304(b) of Public Law 113-287 during fiscal year 2021 and requiring notification.

Under United States Commission on International Religious Freedom, language carried in the prior year placing a limitation on representation expenses.

Under Commission on Security and Cooperation in Europe, Salaries and Expenses, language carried in the prior year limiting representation expenses.

Under Congressional-Executive Commission on the People's Republic of China and United States-China Economic and Security Review Commission, language carried in the prior year placing a limitation on representation expenses.

Under United States-China Economic and Security Review Commission, language carried in the prior year incorporating by reference several provisos relating to personnel and financial management authorities that were carried in the Department of State, Foreign Operations, and Related Appropriations Act, 2010.

## *Title II*

Under Operating Expenses, language carried in the prior year limiting financing of construction or entering into leases, allowing transfers of funds, and restricting representation and entertainment expenses.

Under Capital Investment Fund, language carried in the prior year requiring notifications.

## *Title III*

Under Global Health Programs, language similar to the prior year requiring direct apportionment to agencies, designating the use of funds, requiring notifications, and setting a cap on administrative expenses. New language is included designating funds for the World Health Organization.

Under Development Assistance, language is included requiring the direct apportionment of funding to USAID within 60 days of enactment of this Act.

Under International Disaster Assistance, language is included requiring the direct apportionment of funding to USAID within 60 days of enactment of this Act.

Under Transition Initiatives, language similar to the prior year designating the use of funds, requiring a report prior to the initiation of a country program, requiring prior consultations, and allowing the use of additional funds in this Act for the same purposes as funds under this heading following consultation.

Under Economic Support Fund, new language is included designating funds from this Act and prior Acts for programs in the West Bank and Gaza. New language is also included prohibiting funds designated for the Diplomatic Progress Fund. New language is also included for public diplomacy and countering disinformation.

Under Assistance for Europe, Eurasia and Central Asia, language modified from the prior year providing notwithstanding authority, transfer authority, and related notification requirements, designating coordination responsibilities, certain payments, and designating certain funds for purposes of administrative authorities.

Under Migration and Refugee Assistance, language similar to the prior year designating amounts for small-scale emergency humanitarian requirements and for refugees resettling in Israel.

Under Peace Corps, language similar to the prior year limiting representation expenses, requiring consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under Millennium Challenge Corporation, language similar to the prior year placing a cap on administrative expenses, establishing certain funding conditions and notification requirements, and limiting and restricting entertainment and representation allowances.

Under Inter-American Foundation, language carried in the prior year limiting representation expenses. New language is included designating funds for programs in El Salvador, Guatemala, and Honduras.

Under United States African Development Foundation, language similar to the prior year allowing for the investment of project funding by grantees, limiting the use of interest earned, allowing certain building leases, and requiring a report.

Under International Affairs Technical Assistance, language similar to the prior year providing funds notwithstanding the location of the performance of a personal service contract.

Under Debt Restructuring, language similar to the prior year providing funds for debt restructuring programs. New language is included providing funds for Somalia debt relief.

#### *Title IV*

Under International Narcotics Control and Law Enforcement, language carried in the prior year giving the Department of State the authority to provide excess property to a foreign country, subject to notification, waiving a section of the Foreign Assistance Act, subject to notification, and requiring notification for certain trans-

fers. New language is also included prohibiting funds designated for the Diplomatic Progress Fund.

Under Nonproliferation, Anti-terrorism, Demining, and Related Programs, language carried in the prior year designating the use of funds, providing authorities for funds, and establishing certain funding conditions and notification requirements.

Under Peacekeeping Operations, language carried in the prior year designating the use of funds, providing certain authorities, establishing prohibitions for the use of funds, and requiring notifications.

Under International Military Education and Training, language carried in the prior year allowing certain civilian personnel to receive training and limiting entertainment allowances.

Under Foreign Military Financing Program, language similar to the prior year designating the use of funds, requiring consultations and notifications, establishing requirements for the disbursement and transfer of certain funds, establishing limitations and conditions on funds, and limiting representation and entertainment expenses.

#### *Title V*

Under International Organizations and Programs, language similar to the prior year providing contributions to international organizations. New language is included regarding the allocation and allotment for core contributions.

Under Global Environment Facility, language similar to the prior year regarding obligation and disbursement of funds, reporting requirements, and notifications from the Secretary of the Treasury.

Under Contribution to the International Bank for Reconstruction and Development, language carried similar to the prior year regarding the United States share of the paid-in portion of the increases in capital stock and the limitation on callable capital subscriptions.

Under Contribution to the International Fund for Agricultural Development, language similar to the prior year regarding reporting on the obligation and disbursement of funds by the Secretary of the Treasury.

Under Contribution to the North American Development Bank, new language regarding the limitation on callable capital subscriptions.

#### *Title VI*

Under Export-Import Bank of the United States, Program Account, language carried in the prior year allowing for certain expenditures and setting limitations on funds.

Under Export-Import Bank of the United States, Administrative Expenses, language carried in the prior year limiting representation expenses, allowing for the collection of certain fees, and requiring notifications. New language is included regarding administratively determined pay authority.

Under Export-Import Bank of the United States, Receipts Collected, language carried in the prior year requiring sufficient fees to cover costs.

Under United States International Development Finance Corporation, language carried in the prior year making funds available for the Office of Inspector General.

Under United States International Development Finance Corporation, Corporate Capital Account, language carried in the prior year making funds available to carry out the activities described in the BUILD Act of 2018, and limitation of administrative expenses and representation expenses.

Under United States International Development Finance Corporation, Program Account, language carried in the prior year making funds available to carry out the activities described in the BUILD Act of 2018 with the limitations described in such Act.

Under Trade and Development Agency, language similar to the prior year restricting representation and entertainment allowances and designating the use of funds.

#### *Title VII*

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language modified from the prior year with respect to the construction and use of diplomatic facilities, setting limitations, expanding notification and oversight requirements, and placing conditions and restrictions on certain funds. Further direction concerning notification and oversight of diplomatic facilities is included under Embassy Security, Construction, and Maintenance.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language carried in the prior year prohibiting the use of funds in this Act for publicity or propaganda purposes within the United States not otherwise authorized by law.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language modified from the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role; requiring a determination; and providing a waiver under certain conditions.

Sec. 7009 includes language modified from the prior year setting limitations and conditions on transfers between appropriations accounts and requiring audits of certain transfers.

Sec. 7010 includes language carried in the prior year prohibiting first-class travel, setting certain limitations on computer networks, the promotion of tobacco, and representation and entertainment expenses.

Sec. 7011 includes language modified from the prior year regarding the availability of funds appropriated by this Act.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Sec. 7013 includes language modified from the prior year withholding assistance to a country where such assistance is subject to taxation, unless the Secretary of State makes certain determinations, and updating a reporting requirement.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements for funds made available by this Act.

Sec. 7016 includes language carried in the prior year concerning public posting of reports and documents, records management, and related cybersecurity protections.

Sec. 7017 includes language carried in the prior year prohibiting the use of funds for programs in contravention of this Act.

Sec. 7018 includes language carried in the prior year regarding debt-for-development and debt-for-nature exchanges.

Sec. 7019 includes language modified from the prior year regarding compliance with: (1) funding directives in certain tables in the accompanying report; and (2) reporting directives in such report.

Sec. 7020 includes language modified from the prior year prohibiting the use of funds in this Act to make a multi-year pledge unless such pledge meets the requirements of section 7066 of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2019 (division F of Public Law 116–6).

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language carried in the prior year regarding authorization requirements.

Sec. 7023 includes language carried in the prior year defining the terms “program”, “project”, and “activity”.

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language carried in the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year regarding: evaluations; social and environment safeguards; the compensation level of the United States executive director to each international financial institution (IFI); human rights promotion; fraud and corruption; beneficial ownership; and whistleblower protections.

Sec. 7030 includes language modified from the prior year rescinding \$75,000,000 in unobligated balances from prior year appropriations, of which \$45,000,000 is from Economic Support Fund and \$30,000,000 is from International Narcotics Control and Law Enforcement.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance website.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Sec. 7033 includes language modified from the prior year on assistance regarding international religious freedom.

Sec. 7034 includes language modified from the prior year granting or extending certain special authorities and establishing conditions and limitations relating to funds made available by this Act.

Sec. 7035 includes language modified from the prior year related to assistance, authorities, limitations, and notifications regarding law enforcement and security matters.

Sec. 7036 continues language carried in the prior year related to the Arab League Boycott of Israel.

Sec. 7037 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7038 includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language carried in the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding policies and countries in the Middle East and North Africa.

Sec. 7042 includes language modified from the prior year regarding assistance for Africa.

Sec. 7043 includes language modified from the prior year containing limitations, directives on assistance, and authorities for diplomatic and development activities and programs in East Asia and the Pacific.

Sec. 7044 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in South and Central Asia and for regional programs.

Sec. 7045 includes language modified from the prior year directing assistance levels, limitations, and conditions regarding assistance for certain countries in Latin America and the Caribbean.

Sec. 7046 includes language modified from the prior year regarding Europe and Eurasia.

Sec. 7047 includes language modified from the prior year regarding programs to counter Russian influence and aggression.

Sec. 7048 includes language modified from the prior year relating to conditions on funds for the UN and other international organizations.

Sec. 7049 includes language carried in the prior year regarding authority for the President to draw down certain funds to support war crimes tribunals or commissions.

Sec. 7050 includes language modified from the prior year directing that not less than \$68,000,000 be made available for programs to promote internet freedom globally and establishing certain limitations and conditions on the use of such funds.

Sec. 7051 includes language carried in the prior year prohibiting funds for the use of torture.

Sec. 7052 includes language carried in the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign governments.

Sec. 7054 includes language carried in the prior year regarding the International Monetary Fund.

Sec. 7055 includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7056 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7057 includes language modified from the prior year regarding disability programs.

Sec. 7058 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7059 includes language modified from the prior year regarding programs that support gender equality.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, environment, food security and agriculture development, microenterprise, programs to combat trafficking in persons, reconciliation, and water and sanitation.

Sec. 7061 includes language modified from the prior year requiring operating and spend plans for funds appropriated by this Act.

Sec. 7062 includes language carried in the prior year concerning consultation, notification, and reporting requirements involving any agency reorganization.

Sec. 7063 includes language carried in the prior year regarding management of the Department of State including financial management, personnel levels, and information technology.

Sec. 7064 includes language carried in the prior year regarding management of USAID including personnel levels and hiring authorities.

Sec. 7065 includes language modified from the prior year related to assistance to regions impacted by extremism and conflict.

Sec. 7066 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7067 includes language modified from the prior year regarding assistance provided to UNFPA and to address women's health.

Sec. 7068 includes language modified from the prior year regarding global health activities; providing certain authorities to better prepare for, and respond to, emerging health threats; and consolidates other global health requirements previously carried under other sections of the bill.

Sec. 7069 includes new language regarding restrictions on foreign nongovernmental organizations.

**APPROPRIATIONS NOT AUTHORIZED BY LAW**

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003 .....	\$5,290,390,000 .....	\$5,874,914,000 .....	\$12,429,669,000
Department of State/International Organizations.	2003 .....	\$1,529,702,000 .....	\$1,672,000,000 .....	\$2,962,242,000
Department of State/ International Commissions.	2003 .....	\$71,385,000 .....	\$57,730,000 .....	\$174,496,000
U.S. Agency for Global Media (formerly Broadcasting Board of Governors).	2003 .....	\$644,486,000 .....	\$599,560,000 .....	\$637,252,000
Department of State/Related Programs.	2003 .....	\$72,000,000 .....	\$69,986,000 .....	\$285,278,000
United States Institute of Peace.	2014 .....	Such sums as may be necessary.	\$37,000,000 .....	\$45,000,000
USAID/Operating Expenses .....	1987 .....	\$387,000,000 .....	\$340,600,000 .....	\$1,364,526,000
USAID/Capital Investment Fund	None .....	NA .....	NA .....	\$238,000,000
USAID/Inspector General .....	1987 .....	\$21,750,000 .....	\$21,000,000 .....	\$75,500,000
Global Health Programs (see note below).	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population (\$290,000,000); Health and Disease Prevention (\$180,000,000); Child Survival Fund (\$75,000,000).	Population (\$234,625,000); Health and Disease Prevention (\$166,762,000); Child Survival Fund (75,000,000).	\$3,226,975,000 (includes not less than \$750,000,000 for Population)
Global Health Programs: HIV/AIDS.	2013 .....	\$48,000,000,000 over 5 years.	\$5,720,499,000 .....	\$5,930,000,000
Development Assistance (see note below).	Agriculture; (1987) Education (1987); Energy and selected development activities (1987).	Agriculture (\$760,000,000); Education (\$180,000,000); Energy and selected development activities (\$207,000,000).	Agriculture (\$693,613,000); Education (\$155,000,000); Energy and selected development activities (\$149,990,000).	\$3,800,000,000 (program levels too difficult to determine due to changing definitions of programs since last authorized)
International Disaster Assistance.	2018 .....	\$2,794,184,000 .....	\$2,696,534,000 .....	\$4,395,362,000
Transition Initiatives .....	None .....	NA .....	NA .....	\$92,043,000
Democracy Fund .....	None .....	NA .....	NA .....	\$323,700,000
Assistance for Europe, Eurasia and Central Asia.	1993 .....	\$410,000,000 .....	NA .....	\$770,334,000
Migration and Refugee Assistance.	2003 .....	\$820,000,000 .....	\$781,884,000 .....	\$3,432,000,000
Peace Corps .....	2003 .....	\$365,000,000 .....	\$295,069,000 .....	\$410,500,000
Millennium Challenge Corporation.	2005 .....	Such sums as may be necessary.	\$1,488,000,000 .....	\$905,000,000
Inter-American Foundation .....	1993 .....	\$31,000,000 .....	\$30,960,000 .....	\$41,500,000
United States African Development Foundation.	1987 .....	\$3,872,000 .....	\$6,500,000 .....	\$33,000,000
Department of the Treasury, International Affairs Technical Assistance.	1999 .....	\$5,000,000 .....	\$1,500,000 .....	\$33,000,000
Economic Support Fund .....	1987 .....	\$3,800,000,000 .....	\$3,555,000,000 .....	\$3,444,407,000
International Narcotics Control and Law Enforcement.	1994 .....	\$171,500,000 .....	\$100,000,000 .....	\$1,391,000,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003 .....	\$226,200,000 .....	NA .....	\$897,000,000
Peacekeeping Operations .....	1999 .....	\$83,000,000 .....	\$76,500,000 .....	\$457,348,000



Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
International Military Education and Training.	2003 .....	\$85,000,000 .....	\$79,480,000 .....	\$112,925,000
Foreign Military Financing .....	2003 .....	\$4,107,000,000 .....	\$6,104,632,000 .....	\$6,156,924,000

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.  
 Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

**COMPARISON WITH THE BUDGET RESOLUTION**

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

[In millions of dollars]

	302(b) Allocation		This Bill	
	Budget Authority	Outlays	Budget Authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees: Subcommittee on State, Foreign Operations, and Related Programs:				
Discretionary .....	47,850	50,500	<sup>1</sup> 47,850	49,834
Mandatory .....	159	159	<sup>1</sup> 159	159

<sup>1</sup> Includes outlay from prior-year budget authority.

NOTE.—Consistent with the funding recommended in the bill for overseas contingency operations/global war on terrorism, in accordance with section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985, and after the bill is reported to the House, the Chairman of the Committee on the Budget will provide a revised section 302(a) allocation reflecting an additional \$8,000 million in discretionary budget authority and \$2,019 million in associated outlays. That new allocation will eliminate the technical difference prior to floor consideration.

In addition, the amounts in this report do not include \$10,019 million in discretionary budget authority and \$1,034 million in associated outlays from amounts provided in this bill that are designated as being for emergency requirements pursuant to section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985. Further, the amounts in this report do not include an additional \$527 million in discretionary outlays from such funding that was provided by the CARES Act (Public Law 116-136). Consistent with the Congressional Budget Act of 1974 in the House of Representatives such amounts do not count against the Committee's allocation.

**FIVE YEAR OUTLAY PROJECTIONS**

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

[In millions of dollars]

	Outlays
Projection of outlays associated with the recommendations:	
2021 .....	<sup>1</sup> 15,853
2022 .....	14,562
2023 .....	10,523
2024 .....	5,953
2025 and future years .....	8,034

<sup>1</sup> Excludes outlays from prior-year authority.

**FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS**

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority

and outlays provided by the accompanying bill for financial assistance to State and local governments.

[In millions of dollars]

	Budget Authority	Outlays
Financial assistance to State and local governments for 2021 .....	10	0

<sup>1</sup> Excludes outlays from prior-year budget authority.

PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

COMMITTEE HEARINGS

For the purposes of section 103(i) of H. Res. 6 of the 116th Congress—

The following hearings were used to develop or consider the State, Foreign Operations and Related Agencies Appropriations Act, 2021:

The Subcommittee on State, Foreign Operations and Related Agencies held a budget hearing on February 27, 2020, entitled “Member Day Hearing.” The Subcommittee received oral testimony and/or written testimony from:

- The Honorable Ed Case, Member of Congress
- The Honorable Joaquin Castro, Member of Congress
- The Honorable Judy Chu, Member of Congress
- The Honorable Jim Costa, Member of Congress
- The Honorable TJ Cox, Member of Congress
- The Honorable Adriano Espaillat, Member of Congress
- The Honorable Bill Foster, Member of Congress
- The Honorable French Hill, Member of Congress
- The Honorable Sheila Jackson Lee, Member of Congress
- The Honorable James McGovern, Member of Congress
- The Honorable Frank Pallone, Jr., Member of Congress
- The Honorable Scott Perry, Member of Congress
- The Honorable Adam Schiff, Member of Congress
- The Honorable Brad Sherman, Member of Congress
- The Honorable Abigail Spanberger, Member of Congress
- The Honorable Jackie Speier, Member of Congress
- The Honorable Ann Wagner, Member of Congress
- The Honorable Ted Yoho, Member of Congress

The Subcommittee on State, Foreign Operations and Related Agencies held an oversight hearing on March 3, 2020, entitled “United States Agency for International Development (USAID) Budget Request for FY2021”. The Subcommittee received testimony from:

- The Honorable Mark Green, Administrator, U.S. Agency for International Development
- The Subcommittee on State, Foreign Operations and Related Agencies held an oversight hearing on March 4, 2020, entitled “Ex-

port and Finance Agencies Budget Request for FY2021". The Subcommittee received testimony from:

Adam Boehler, Chief Executive Officer, U.S. International Development Finance Corporation

Thomas Hardy, Acting Director, United States Trade and Development Agency

Kimberly Reed, President and Chairman, Export-Import Bank of the United States

The Subcommittee on State, Foreign Operations and Related Agencies held an oversight hearing on March 11, 2020, entitled "Department of the Treasury International Programs Budget Request for FY2021". The Subcommittee received testimony from:

The Honorable Steven Mnuchin, Secretary, Department of the Treasury

The Subcommittee on State, Foreign Operations and Related Agencies held a budget hearing on March 12, 2020, entitled "Public Witness Day." The Subcommittee received testimony from:

W. Ron Allen, Tribal Chairman and CEO, Pacific Salmon Commission

Niranjali Amerasinghe, Executive Director, ActionAid USA

David Arnold, President and CEO, The Asia Foundation

David Beckmann, President, Bread for the World

Natasha Bilimoria, Director of U.S. Strategy, Gavi, The Vaccine Alliance

Jeanne Bourgault, President/CEO, Internews

Helen Boyle, Representative, Basic Education Coalition

Anucha Browne, Chief Engagement, Advocacy, and Global Programs Officer, UNICEF USA

Chris Collins, President, Friends of the Global Fight Against AIDS, Tuberculosis, and Malaria

Filmona Hailemichael, Director of U.S. Policy and Government Affairs, Global Citizen

Jordie Hannum, Executive Director, Better World Campaign

Danielle Heiberg, Advocacy Advisor, Global Water 2020

Howard Kohr, CEO, AIPAC

Jamie Bay Nishi, Director, Global Health Technologies Coalition

Doug O'Brien, President and CEO, National Cooperative Business Association CLUSA International

Kate O'Brien, Representative, The TB Roundtable

William "Bill" O'Keefe, Executive Vice President for Mission, Mobilization, and Advocacy, Catholic Relief Services

Dafna Rand, Vice President for Policy and Research, Mercy Corps

Joan Rosenhauer, Executive Director, Jesuit Refugee Service/USA

Conor Savoy, Executive Director, Modernizing Foreign Assistance Network (MFAN)

Liz Schrayner, President and CEO, U.S. Global Leadership Coalition (USGLC)

Stanton Soderstrom, Executive Director, Kiwanis International

Kate Wall, Senior Legislative Manager, International Fund for Animal Welfare (IFAW)

Dan West, Senior Advocate, Government Affairs, Natural  
Resources Defense Council  
Jesse Young, Policy Lead, Climate Change, Oxfam America

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2020 enacted amounts and budget estimates presented for fiscal year 2021:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY</b>					
Department of State					
Administration of Foreign Affairs					
Diplomatic programs.....	5,029,788	4,794,475	5,092,296	+62,508	+297,821
Worldwide security protection.....	1,469,777	3,695,412	1,469,777	---	-2,225,635
Worldwide security protection (OCO/GWOT).....	2,626,122	---	2,626,122	---	+2,626,122
Total, Diplomatic programs.....	9,125,687	8,489,887	9,188,195	+62,508	+698,308
Capital investment fund.....	139,500	256,695	137,500	-2,000	-119,195
Office of Inspector General.....	90,829	141,416	90,829	---	-50,587
Office of Inspector General (OCO/GWOT).....	54,900	---	54,900	---	+54,900
Educational and cultural exchange programs.....	730,700	310,000	741,700	+11,000	+431,700
Representation expenses.....	7,212	7,413	7,415	+203	+2
Protection of foreign missions and officials.....	30,890	25,900	30,890	---	+4,990
Embassy security, construction, and maintenance.....	769,800	742,100	769,800	---	+27,700
Worldwide security upgrades.....	781,562	941,660	781,362	-200	-160,298
Worldwide security upgrades (OCO/GWOT).....	424,087	---	424,287	+200	+424,287
Total, Embassy security.....	1,975,449	1,683,760	1,975,449	---	+291,689
Emergencies in the diplomatic and consular service....	7,885	7,885	7,885	---	---
Repatriation Loans Program Account:					
Direct loans subsidy.....	1,300	1,300	1,300	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
Payment to the American Institute in Taiwan.....	31,963	26,312	31,963	---	+5,651
International Chancery Center, Washington, District of Columbia.....	743	743	2,743	+2,000	+2,000
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	12,355,958	11,110,211	12,429,669	+73,711	+1,319,458
International Organizations					
Contributions to international organizations, current year assessment.....	1,377,566	966,224	1,409,688	+32,122	+443,464
CIO (OCO/GWOT).....	96,240	---	96,240	---	+96,240
Subtotal, Contributions to international organizations.....	1,473,806	966,224	1,505,928	+32,122	+539,704
Contributions for international peacekeeping activities, current year assessment.....	537,727	1,079,200	750,320	+212,593	-328,880
CIPA (OCO/GWOT).....	988,656	---	705,994	-282,662	+705,994
Subtotal, Contributions for international peacekeeping activities.....	1,526,383	1,079,200	1,456,314	-70,069	+377,114
Total, International Organizations.....	3,000,189	2,045,424	2,962,242	-37,947	+916,818

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	48,170	49,770	49,770	+1,600	---
Construction.....	36,900	49,000	49,000	+12,100	---
Total, Boundary and Water Commission.....	85,070	98,770	98,770	+13,700	---
American sections, international commissions.....	15,008	10,661	15,008	---	+4,347
International fisheries commissions.....	62,718	34,676	60,718	-2,000	+26,042
Total, International commissions.....	162,796	144,107	174,496	+11,700	+30,389
-----					
Related Agency					
United States Agency for Global Media					
International broadcasting operations.....	798,696	632,732	632,732	-165,964	---
Broadcasting capital improvements.....	11,700	4,520	4,520	-7,180	---
Total, United States Agency for Global Media....	810,396	637,252	637,252	-173,144	---
-----					
Related Programs					
The Asia Foundation.....	19,000	---	20,000	+1,000	+20,000
United States Institute of Peace, Operating expenses..	45,000	15,740	45,000	---	+29,260
Center for Middle Eastern-Western dialogue.....	245	250	250	+5	---
Eisenhower Exchange Fellowship program.....	270	209	209	-61	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Israeli Arab scholarship program.....	124	119	119	-5	---
East-West Center.....	16,700	---	19,700	+3,000	+19,700
National Endowment for Democracy.....	300,000	67,275	300,000	---	+232,725
	-----				
Total, Related programs.....	381,339	83,593	385,278	+3,939	+301,685
Other Commissions					
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses.....	675	642	642	-33	---
Commission on International Religious Freedom					
Salaries and expenses.....	4,500	4,500	4,500	---	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,579	2,579	2,908	+329	+329



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	2,250	2,250	2,250	---	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,500	4,000	4,000	+500	---
Total, title I, Department of State and Related Agency.....	16,724,182	14,034,558	16,603,237	-120,945	+2,568,679
<hr/>					
TITLE II - UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT					
Funds Appropriated to the President					
Operating expenses, USAID.....	1,377,246	1,311,866	1,364,526	-12,720	+52,660
Capital Investment Fund.....	210,300	205,000	238,000	+27,700	+33,000
Office of Inspector General, USAID.....	75,500	74,881	75,500	---	+619
Total, title II, USAID.....	1,663,046	1,591,747	1,678,026	+14,980	+86,279

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE III - BILATERAL ECONOMIC ASSISTANCE</b>					
<b>Funds Appropriated to the President</b>					
<b>Global Health Programs:</b>					
U.S. Agency for International Development.....	3,162,450	2,160,100	3,226,975	+64,525	+1,066,875
Department of State.....	5,930,000	3,837,866	5,930,000	---	+2,092,134
(Global fund contribution).....	(1,560,000)	(657,550)	(1,560,000)	---	(+902,450)
Total, Global Health Programs.....	9,092,450	5,997,966	9,156,975	+64,525	+3,159,009
Development assistance.....	3,400,000	---	3,800,000	+400,000	+3,800,000
Transfer to DFC.....	(-50,000)	---	(-50,000)	---	(-50,000)
International disaster assistance.....	2,661,382	---	2,661,382	---	+2,661,382
International disaster assistance (OCO/GWOT).....	1,733,980	---	1,733,980	---	+1,733,980
International Humanitarian Assistance.....	---	5,968,000	---	---	-5,968,000
Transition initiatives.....	92,043	112,000	92,043	---	-19,957
Complex Crises fund.....	30,000	---	30,000	---	+30,000
Economic Support Fund.....	3,045,000	---	3,344,407	+299,407	+3,344,407
Economic Support and Development Fund.....	---	5,925,600	---	---	-5,925,600
<b>Democracy Fund:</b>					
Human Rights and Democracy Fund, Department of State.....	178,450	---	218,450	+40,000	+218,450
Bureau of Democracy, Conflict, and Humanitarian Assistance, USAID.....	95,250	---	105,250	+10,000	+105,250
Total, Democracy Fund.....	273,700	---	323,700	+50,000	+323,700

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
Assistance for Europe, Eurasia and Central Asia.....	770,334	---	770,334	---	+770,334
Department of State					
Migration and refugee assistance.....	1,910,645	299,214	1,910,645	---	+1,611,431
Migration and refugee assistance (OCO/GWOT).....	1,521,355	---	1,521,355	---	+1,521,355
United States Emergency Refugee and Migration Assistance Fund.....	100	---	100	---	+100
Total, Department of State.....	3,432,100	299,214	3,432,100	---	+3,132,886
Independent Agencies					
Peace Corps.....	410,500	401,200	410,500	---	+9,300
Millennium Challenge Corporation.....	905,000	800,000	905,000	---	+105,000
Inter-American Foundation.....	37,500	3,850	41,500	+4,000	+37,650
United States African Development Foundation.....	33,000	4,660	33,000	---	+28,340
Total, Independent Agencies.....	1,386,000	1,209,710	1,390,000	+4,000	+180,290
Department of the Treasury					
International Affairs Technical Assistance.....	30,000	33,000	33,000	+3,000	---
Debt restructuring.....	15,000	78,000	78,000	+63,000	---
Total, title III, Bilateral economic assistance. (Transfer out).....	25,961,989 (-50,000)	19,623,490 ---	26,845,921 (-50,000)	+883,932 ---	+7,222,431 (-50,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE IV - INTERNATIONAL SECURITY ASSISTANCE</b>					
<b>Department of State</b>					
International narcotics control and law enforcement...	1,391,000	1,010,280	1,391,000	---	+380,720
Nonproliferation, anti-terrorism, demining and related programs.....	895,750	753,550	897,000	+1,250	+143,450
Peacekeeping operations.....	132,135	290,000	132,135	---	-157,865
Peacekeeping operations (OCO/GWOT).....	325,213	---	325,213	---	+325,213
<b>Funds Appropriated to the President</b>					
International Military Education and Training.....	112,925	104,925	112,925	---	+8,000
<b>Foreign Military Financing Program:</b>					
<b>Grants:</b>					
Israel.....	3,300,000	3,300,000	3,300,000	---	---
Egypt.....	1,300,000	1,300,000	1,300,000	---	---
Other.....	1,045,015	970,900	1,045,015	---	+74,115
Limitation on Administrative Expenses.....	(70,000)	(70,000)	(-70,000)	(-140,000)	(-140,000)
Foreign Military Financing Program (OCO/GWOT).....	511,909	---	511,909	---	+511,909
<b>Total, Foreign Military Financing Program.....</b>	<b>6,156,924</b>	<b>5,570,900</b>	<b>6,156,924</b>	<b>---</b>	<b>+586,024</b>
<b>Total, title IV, Security assistance.....</b>	<b>9,013,947</b>	<b>7,729,655</b>	<b>9,015,197</b>	<b>+1,250</b>	<b>+1,285,542</b>

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE V - MULTILATERAL ASSISTANCE</b>					
<b>Multilateral Assistance</b>					
<b>Funds Appropriated to the President</b>					
International Organizations and Programs.....	390,500	---	390,500	---	+390,500
<b>International Financial Institutions</b>					
<b>World Bank Group</b>					
Global Environment Facility.....	139,575	---	139,575	---	+139,575
International Development Association.....	1,097,010	1,001,400	1,001,400	-95,610	---
<b>The International Bank for Reconstruction and Development (IBRD):</b>					
IBRD paid in capital.....	206,500	206,500	206,500	---	---
<b>Total, World Bank Group.....</b>	<b>1,443,085</b>	<b>1,207,900</b>	<b>1,347,475</b>	<b>-95,610</b>	<b>+139,575</b>
<b>Asian Development Bank Group</b>					
Asian Development Fund.....	47,395	47,395	47,395	---	---
<b>Total, Asian Development Fund.....</b>	<b>47,395</b>	<b>47,395</b>	<b>47,395</b>	<b>---</b>	<b>---</b>

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
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(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
African Development Bank Group					
African Development Bank Paid in capital.....	---	54,649	54,649	+54,649	---
(Limitation on callable capital).....	---	(856,175)	(856,175)	(+856,175)	---
African Development Fund.....	171,300	171,300	171,300	---	---
-----					
Total, African Development Bank.....	171,300	225,949	225,949	+54,649	---
International Fund for Agricultural Development.....	30,000	---	30,000	---	+30,000
North American Development Bank					
-----					
Total, International Financial Institutions.....	1,691,780	1,481,244	1,650,819	-40,961	+169,575
=====					
Total, title V, Multilateral assistance.....	2,082,280	1,481,244	2,041,319	-40,961	+560,075
(Limitation on callable capital).....	(1,421,276)	(3,297,451)	(3,297,451)	(+1,876,175)	---
=====					

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
TITLE VI - EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Administrative expenses.....	110,000	100,946	110,000	---	+9,054
Inspector General.....	5,700	5,200	5,700	---	+500
Offsetting collections.....	-150,000	-230,000	-230,000	-80,000	---
Total, Export-Import Bank of the United States..	-34,300	-123,854	-114,300	-80,000	+9,554
US International Development Finance Corporation					
Inspector General.....	2,000	2,000	2,000	---	---
Corporate Capital Account: Administrative Expenses....	119,000	133,677	131,000	+12,000	-2,677
Program Budget.....	180,000	700,000	180,000	---	-520,000
(Equity Program).....	(150,000)	(450,000)	(150,000)	---	(-300,000)
Offsetting collections.....	-369,000	-378,000	-378,000	-9,000	---
(By transfer from DA).....	(50,000)	---	(50,000)	---	(+50,000)
Total, US Development Finance Institution.....	-68,000	457,677	-65,000	+3,000	-522,677

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
<hr/>					
Funds Appropriated to the President					
Trade and Development Agency.....	79,500	12,105	79,500	---	+67,395
	=====	=====	=====	=====	=====
Total, title VI, Export and investment assistance.....	-22,800	345,928	-99,800	-77,000	-445,728
	=====	=====	=====	=====	=====
TITLE VII - GENERAL PROVISIONS					
Sec. 7022(k) - Loan Guarantees.....	---	10,000	---	---	-10,000
Sec. 7022(i) & Sec. 7050(a).....	---	---	---	---	---
Sec. 7065 New NAB funding.....	---	137,000	---	---	-137,000
Rescission, section 7030(b), INCLE.....	---	---	-30,000	-30,000	-30,000
Sec. 7069(c) Export-Import Bank Tied-Aid Rescission...	-64,282	-84,000	---	+64,282	+84,000
Rescission, section 7030(a)(1), ESF.....	-32,000	---	-45,000	-13,000	-45,000
Rescission, section 7069(b), ESCM (OCO/GWOT).....	-242,462	---	---	+242,462	---
Rescission, section 7069(a)(2), ESF Unobligated Balances.....	-200,000	---	---	+200,000	---
Rescission, section 7069(c), CCF (OCO/GWOT).....	-40,000	---	---	+40,000	---
	=====	=====	=====	=====	=====
Total, title VII, General Provisions.....	-578,744	63,000	-75,000	+503,744	-138,000
	=====	=====	=====	=====	=====



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
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(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
TITLE VIII - CORONAVIRUS PANDEMIC PREPAREDNESS AND RESPONSE EMERGENCY FUNDING					
Department of State					
Administration of Foreign Affairs					
Diplomatic Programs.....	---	---	955,000	+955,000	+955,000
Office of Inspector General.....	---	---	4,400	+4,400	+4,400
Total, Administration of Foreign Affairs.....	---	---	959,400	+959,400	+959,400
United States Agency for International Development					
Funds Appropriated to the President					
Operating Expenses.....	---	---	105,000	+105,000	+105,000
Office of Inspector General.....	---	---	3,000	+3,000	+3,000
Total, United States Agency for International Development.....	---	---	108,000	+108,000	+108,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
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(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Bilateral Economic Assistance					
Funds Appropriated to the President					
Global Health Programs.....	---	---	2,500,000	+2,500,000	+2,500,000
Development Assistance.....	---	---	900,000	+900,000	+900,000
International Disaster Assistance.....	---	---	1,125,000	+1,125,000	+1,125,000
Economic Support Fund.....	---	---	1,500,000	+1,500,000	+1,500,000
Assistance for Europe Eurasia and Central Asia.....	---	---	500,000	+500,000	+500,000
Total, Bilateral Economic Assistance.....	---	---	6,525,000	+6,525,000	+6,525,000
-----					
Department of State					
Migration and Refugee Assistance.....	---	---	1,125,000	+1,125,000	+1,125,000
Independent Agencies					
Inter-American Foundation.....	---	---	10,000	+10,000	+10,000
United States African Development Foundation.....	---	---	10,000	+10,000	+10,000
Total, Independent Agencies.....	---	---	20,000	+20,000	+20,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Multilateral Assistance					
Funds Appropriated to the President					
International Organizations and Programs.....	---	---	1,281,150	+1,281,150	+1,281,150
	=====	=====	=====	=====	=====
Total, title VIII, Coronavirus Pandemic Preparedness and Response.....	---	---	10,018,550	+10,018,550	+10,018,550
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
OTHER APPROPRIATIONS					
USMCA SUPPLEMENTAL APPROPRIATIONS ACT, 2019 (P.L. 116-113)					
MULTILATERAL ASSISTANCE					
International Financial Institutions					
North American Development Bank Group					
North American Development Bank (emergency).....	215,000	---	---	-215,000	---
CORONAVIRUS PREPAREDNESS AND RESPONSE SUPPLEMENTAL APPROPRIATIONS ACT, 2020 (P.L. 116-123 DIV A)					
DEPARTMENT OF STATE					
Administration of Foreign Affairs					
Diplomatic Programs (emergency).....	264,000	---	---	-264,000	---
UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT					
Inspector General (emergency).....	1,000	---	---	-1,000	---
BILATERAL ECONOMIC ASSISTANCE					
Global Health Programs (emergency).....	435,000	---	---	-435,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2021  
(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
International Disaster Assistance (emergency).....	300,000	---	---	-300,000	---
Economic Support Fund (emergency).....	250,000	---	---	-250,000	---
Total, Bilateral Economic Assistance.....	985,000	---	---	-985,000	---
Total, Coronavirus Preparedness and Response Supplemental Appropriations Act.....	1,250,000	---	---	-1,250,000	---
<b>EMERGENCY APPROPRIATIONS FOR CORONAVIRUS HEALTH RESPONSE AND AGENCY OPERATIONS (P.L. 116-136 DIV B)</b>					
<b>DEPARTMENT OF STATE</b>					
Diplomatic and Consular Programs					
Diplomatic Programs (emergency).....	324,000	---	---	-324,000	---
International Assistance Programs					
Operating Expenses, USAID (emergency).....	95,000	---	---	-95,000	---
International Disaster Assistance (emergency).....	258,000	---	---	-258,000	---
Migration and Refugee Assistance (emergency).....	350,000	---	---	-350,000	---
Peace Corps (emergency).....	88,000	---	---	-88,000	---
Total, International Assistance Programs.....	791,000	---	---	-791,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2020  
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(Amounts in thousands)

	FY 2020 Enacted	FY 2021 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
GENERAL PROVISIONS					
International Monetary Fund (Sec. 21012(b)(5) (emergency).....	137,000	---	---	-137,000	---
Visa Surcharge Spending (Sec. 21009) (emergency).....	---	---	---	---	---
-----					
Total, General Provisions.....	137,000	---	---	-137,000	---
-----					
Total, Emergency Appropriations for Coronavirus Health Response and Agency Operations.....	1,252,000	---	---	-1,252,000	---
-----					
Total, Other Appropriations.....	2,717,000	---	---	-2,717,000	---
-----					
Grand total.....	57,560,900	44,869,622	66,027,450	+8,466,550	+21,157,828
Appropriations.....	(47,140,182)	(44,953,622)	(48,053,900)	(+913,718)	(+3,100,278)
Emergency appropriations.....	(2,717,000)	---	(10,018,550)	(+7,301,550)	(+10,018,550)
Overseas contingency operations.....	(8,282,462)	---	(8,000,000)	(-282,462)	(+8,000,000)
Rescissions.....	(-296,282)	(-84,000)	(-45,000)	(+251,282)	(+39,000)
Rescission of overseas contingency operations funding.....	(-282,462)	---	---	(+282,462)	---
(By transfer).....	(50,000)	---	(50,000)	---	(+50,000)
(Transfer out).....	(-50,000)	---	(-50,000)	---	(-50,000)
(Limitation on administrative expenses).....	(70,000)	(70,000)	(-70,000)	(-140,000)	(-140,000)
(Limitation on callable capital).....	(1,421,276)	(3,297,451)	(3,297,451)	(+1,876,175)	---

## MINORITY VIEWS

We appreciate the collegial and collaborative efforts of Full Committee and Subcommittee Chairwoman, Nita Lowey, in producing a State, Foreign Operations, and Related Programs Appropriations bill that includes bipartisan priorities that support our national security and reflect the character of our country.

Chief among them is the \$3,300,000,000 in Foreign Military Financing Program for our great ally Israel. The bill also maintains funding at last year's level for other close partners in the Near East, including Egypt, Jordan, Morocco, and Tunisia. Funding is maintained at the current level for embassy security to help ensure the safety and security of our diplomats and development experts serving abroad. During such turbulent times, when United States personnel and facilities face daily threats, these investments remain a bipartisan priority. Funding is also continued to strengthen international efforts to combat the flow of drugs into our country and tackle transnational crime overseas. These efforts go hand-in-hand with the work we do here at home in the relentless fight against drug abuse and addiction. In addition, the bill continues support for important programs within global health, such as maternal and child health, nutrition, tuberculosis, the PEPFAR program, and important contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria, and Gavi, the Vaccine Alliance. These are only some of the examples where we have agreement on both sides of the aisle, and we thank the Chair for accommodating as many shared priorities as possible.

We are pleased we were able to find common ground with the Majority in the Managers' Amendment to address several issues important to our Members such as: restoring the fiscal year 2020 level for the National Endowment for Democracy; providing additional flexibility to the United States International Development Finance Corporation; strengthening cybersecurity programs with our allies and partners abroad; and emphasizing certain conservation and food security programs.

Despite the common priorities funded in the bill, the inclusion of partisan riders attacking pro-life positions, funding unauthorized and controversial climate bodies, and the removal of common-sense oversight requirements, we do not support advancing the bill as written at this time.

Amendments were offered by both Ranking Members to address concerns on pro-life issues, oversight of the United National and international organizations, and on misguided spending priorities. Ranking Member Granger offered an amendment that restores long-standing conditions on assistance to the United Nations and international organizations related to transparency and accountability. The amendment also conditioned funding to the World Health Organization (WHO) until the Secretary of State certifies

and reports to the appropriate congressional committees that the WHO is taking steps to: conduct and evaluation of the origins of the coronavirus outbreak and the role of the Chinese Communist Party in the spread of COVID-19; and carry out reforms of the International Health Regulations. Our Republican Members supported this amendment in recognition that the United Nations and international organizations require oversight, and that meaningful reforms in pursuit of transparency and efficiency rarely happen without the leverage that comes from conditions on assistance. Although the amendment was defeated 21-29, officials at the United Nations and the World Health Organization should know there are many Members of Congress who will not stop in pursuit of these reforms.

Ranking Member Rogers offered two amendments. The first amendment addresses priority pro-life issues in the bill by striking all language related to the Mexico City Policy, making the bill identical to current law on this issue. As drafted by the Majority, the bill prohibits funds in this and prior acts for the implementation of the expanded Mexico City Policy and it amends the authorizing statute to make the Mexico City Policy permanently prohibited. It also proposed striking the funding increase mandated in the bill for family planning and the United Nations Population Fund (UNFPA), and inserting a funding prohibition for UNFPA in recognition that the organization violates the most basic respect for human life through its support for coercive abortion and forced sterilization. The amendment also sought to restore long-standing agreed upon language with respect to global health authorities. Finally, the amendment rejected the unprecedented changes in the bill intended to weaken the Kemp-Kasten provision on coercive abortion and forced sterilization. The amendment was defeated 21-29, but Republican Committee Members were unified in their concerns about language undoing pro-life measures.

Ranking Member Rogers' second amendment aimed to reprioritize funding from controversial and ill-advised climate activities to critical programs to counter Chinese influence. The amendment proposed striking the requirement to spend \$500,000,000 on international climate funds, like the controversial Green Climate Fund. Congress has yet to appropriate any funding specifically designated for the Green Climate Fund and yet, the United States contributed \$1,000,000,000 under the previous administration.

The amendment proposed a smarter investment by shifting funds to address one of the most pressing national security challenges of our time, the strategic competition between the United States and the People's Republic of China (PRC). More than 40 years after the United States established diplomatic relations with the PRC, it is clear that past policies underestimated the will of the Chinese Communist Party (CCP) to challenge the post-World War II international order in the Indo-Pacific and beyond. What happens now will be immensely consequential for the rules, standards, and institutions that will shape international politics for years to come. Accordingly, it is critical that the United States adequately resource investments in the Indo-Pacific and elsewhere to counter the influence of the CCP globally by working with allies and partners in



ways that respect the sovereignty and the independence of nations, support peaceful resolution of disputes, address transnational threats, promote economic prosperity, as well as increase transparency and good governance. Republican Committee Members were united in support of prioritizing funds for this purpose, but the amendment was defeated 21–29.

In closing, we remain concerned about unsustainable spending levels across the bills and partisan riders that will jeopardize enactment of any final legislation. For the State, Foreign Operations, and Related Programs Appropriations Bill, there is no higher priority than maintaining the pro-life protections negotiated in the final fiscal year 2020 bill, ensuring oversight of international organizations, and prioritizing funding for national security priorities such as the Countering Chinese Influence Fund. We want to work with the Majority as we proceed through the legislative process so that the many bipartisan issues of great national importance in this bill will receive the support they deserve.

KAY GRANGER.  
HAROLD ROGERS.

