

ALLOCATION TO SUBCOMMITTEES OF BUDGET TOTALS
FOR FISCAL YEAR 2019

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MAY 24, 2018.—Ordered to be printed
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Mr. SHELBY, from the Committee on Appropriations,
submitted the following

REPORT

The Committee on Appropriations submits the following report pursuant to section 302(b) of the Congressional Budget Act of 1974, as amended, and section 30103 of the Bipartisan Budget Act of 2018 (Public Law 115-123).

The Congressional Budget Act requires that as soon as practicable after a concurrent resolution on the budget is agreed to, the Committee on Appropriations shall submit to the Senate a report subdividing among its subcommittees the new budget authority and total outlays allocated to the Committee in the joint explanatory statement accompanying the conference report on such a resolution.

Under the provisions of section 301(a) of the Congressional Budget Act, the Congress shall complete action on a concurrent resolution on the budget no later than April 15 of each year. On February 9, 2018, the President approved the Bipartisan Budget Act of 2018. Section 30103 of that act provides for the Chairman of the Committee on the Budget to file an allocation, consistent with the terms of the Bipartisan Budget Act, to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The allocation was filed by the Chairman of the Budget Committee on May 7, 2018. The allocation will remain in effect until the adoption by the Congress of a budget resolution.

This approach is not without precedent. The Bipartisan Budget Act of 2015 included an identical procedure for the providing of an allocation to the Committee for fiscal year 2017, while the Bipartisan Budget Act of 2013 did the same for fiscal year 2014, and again in fiscal year 2015. Also, for fiscal year 2012, and again in fiscal year 2013, such a procedure was contained in the Budget Control Act of 2011. In fiscal year 2017, no budget resolution was adopted by Congress until January 13, 2017. For each of the other

fiscal years referenced, no budget resolution was ever adopted by Congress. A similar procedure (S. Res. 308; 101st Congress) was agreed to in the Senate on July 12, 1990, providing an allocation for the Committee for fiscal year 1991. The budget resolution was finally adopted on October 9, 1990. A similar resolution (S. Res. 209; 105th Congress) was agreed to in the Senate on April 2, 1998, providing an allocation for the Committee for fiscal year 1999. Conferees were unable to resolve their differences on a budget that year. In August 2004, the President approved the Department of Defense Appropriations Act, 2005 (Public Law 108-287). Section 14007 of that act set an allocation consistent with the conference report on S. Con. Res. 95, the budget resolution for fiscal year 2005. That budget conference report was never adopted by the Congress. Again, in June 2006, the President approved the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006 (Public Law 109-234). Section 7035 of that act provided section 302(a) allocations to the Committee on Appropriations for fiscal year 2007. Conferees on the fiscal year 2007 budget resolution were unable to resolve their differences.

In other years, in the absence of a budget resolution, the Committee has proceeded with internal guidance, but without any budget enforcement procedures in the Senate. In June 1984, the Committee adopted a non-binding allocation of non-defense spending. That year the budget resolution was adopted by the Congress on October 1. Again, in July 2002, the Committee adopted a non-binding allocation. That year the Senate did not consider a budget resolution for fiscal year 2003. On July 15, 2010, the Committee adopted its own "Committee Guidance". Neither the House nor the Senate considered a budget resolution for fiscal year 2011. Again, on June 20, 2013, the Committee adopted "Committee Guidance" for fiscal year 2014, which was ultimately superseded by the Bipartisan Budget Act of 2013, while on July 20, 2017, "Committee Guidance" for fiscal year 2018 was adopted by the Committee, which was superseded first by the adoption of a budget resolution on October 26, 2017, and then ultimately by an adjustment to that budget resolution resulting from the enactment of the Bipartisan Budget Act of 2018.

The Committee notes that, under the terms of section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985, the Chairman of the Committee on the Budget may increase the 302(a) allocation of the Committee on Appropriations if certain conditions relating to funding of specific programs are met. These provisions address such programs as: costs of emergencies (sec. 251(b)(2)(A)(i)); costs of overseas contingency operations (sec. 251(b)(2)(A)(ii)); continuing disability reviews and redeterminations (sec. 251(b)(2)(B)); healthcare fraud and abuse control (sec. 251(b)(2)(C)); reemployment services and eligibility assessments (sec. 251(b)(2)(E)); and disaster funding (sec. 251(b)(2)(D)).

Set forth below are the allocations to subcommittees:

SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 2019

[In millions of dollars]

Subcommittee	Discretionary				Mandatory		Total	
	Budget authority		Outlays Total	Outlays	Budget authority	Outlays	Budget authority	Outlays
	Security	Nonsecurity							Total
Agriculture, Rural Development, and Related Agencies .....	.....	23,235	24,446	107,124	98,764	130,359	123,210
Commerce, Justice, Science, and Related Agencies	5,400	57,595	70,644	319	332	63,314	70,976	
Defense	607,000	130	596,916	514	514	607,644	597,430	
Energy and Water Development	21,892	21,874	43,842	.....	.....	43,766	43,842
Financial Services and General Government	31	23,657	24,131	22,406	22,398	46,094	46,529	
Homeland Security	2,058	46,276	58,758	1,740	1,736	50,074	60,494	
Interior, Environment, and Related Agencies .....	.....	35,853	35,277	62	62	35,915	35,339
Labor, Health and Human Services, and Education, and Related Agencies .....	.....	179,288	184,701	783,118	782,757	962,406	967,458
Legislative Branch .....	.....	4,790	4,702	145	145	4,935	4,847
Military Construction and Veterans Affairs, and Related Agencies	10,319	86,767	90,346	109,472	109,086	206,558	199,432	
State, Foreign Operations, and Related Programs .....	.....	46,418	47,750	159	159	46,577	47,909
Transportation and Housing and Urban Development, and Related Agencies	300	71,117	132,628	.....	.....	71,417	132,628
Total	647,000	597,000	1,314,141	1,025,059	1,015,953	2,269,059	2,330,094	

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on May 24, 2018, the Committee ordered favorably reported the fiscal year 2019 section 302(b) budget allocations, by a recorded vote of 31-0, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Shelby	
Mr. McConnell	
Mr. Alexander	
Ms. Collins	
Ms. Murkowski	
Mr. Graham	
Mr. Blunt	
Mr. Moran	
Mr. Hoeven	
Mr. Boozman	
Mrs. Capito	
Mr. Lankford	
Mr. Daines	
Mr. Kennedy	
Mr. Rubio	
Mrs. Hyde-Smith	
Mr. Leahy	
Mrs. Murray	
Mrs. Feinstein	
Mr. Durbin	
Mr. Reed	
Mr. Tester	
Mr. Udall	
Mrs. Shaheen	
Mr. Merkley	
Mr. Coons	
Mr. Schatz	
Ms. Baldwin	
Mr. Murphy	
Mr. Manchin	
Mr. Van Hollen	