

CECIL D. ANDRUS-WHITE CLOUDS WILDERNESS  
REDESIGNATION ACT

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FEBRUARY 26, 2018.—Referred to the House Calendar and ordered to be printed

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Mr. BISHOP of Utah, from the Committee on Natural Resources,  
submitted the following

R E P O R T

[To accompany H.R. 4134]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 4134) to redesignate the White Clouds Wilderness in the Sawtooth and Challis National Forests in the State of Idaho as the Cecil D. Andrus-White Clouds Wilderness in honor of former Idaho Governor and Secretary of the Interior Cecil D. Andrus, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

The purpose of H.R. 4134 is redesignate the White Clouds Wilderness in the Sawtooth and Challis National Forests in the State of Idaho as the Cecil D. Andrus-White Clouds Wilderness in honor of former Idaho Governor and Secretary of the Interior Cecil D. Andrus.

BACKGROUND AND NEED FOR LEGISLATION

Cecil Dale Andrus, born August 25, 1931, started his political career in the Idaho State Senate in 1960, when he was 29 years of age. He served four terms before running for higher office, and in 1970 he was elected Governor of Idaho. After one term as governor, Andrus was appointed Secretary of the Interior by President Jimmy Carter and served in the position from 1977 until 1981. Fol-

lowing his service in the Carter Administration, Andrus returned to Idaho and was re-elected governor in 1974, 1986, and 1990.<sup>1</sup>

As Governor of Idaho, Andrus played a key role supporting the designation of Idaho's Sawtooth Wilderness Area. As a result of his work in support for conservation, Andrus was awarded the Ansel Adams Award from the Wilderness Society in 1985.<sup>2</sup>

Designated by Public Law 114-46 as a wilderness area in 2015, the White Clouds Wilderness consists of approximately 90,769 acres stretching along the Salmon River in the Sawtooth National Recreation Area in Idaho. Much of the area is managed by the United States Forest Service, with a small portion managed by the Bureau of Land Management.<sup>3</sup> The area features mountains, lakes, creeks, and an abundance of wildlife. The White Clouds Wilderness offers places to fish, camp, and hike and is renowned for its fields of wildflowers in the summer.<sup>4</sup>

Andrus died August 24, 2017, from complications related to lung cancer.<sup>5</sup> H.R. 4134 would redesignate the White Clouds Wilderness in the Sawtooth and Challis National Forests in the State of Idaho as the Cecil D. Andrus-White Clouds Wilderness to honor his life and legacy.

#### COMMITTEE ACTION

H.R. 4134 was introduced on October 25, 2017, by Congressman Michael K. Simpson (R-ID). The bill was referred to the Committee on Natural Resources, and within the Committee to the Subcommittee on Federal Lands. On February 14, 2018, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. No amendments were offered and the bill was ordered favorably reported to the House of Representatives by unanimous consent.

#### COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

#### COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. Cost of Legislation and the Congressional Budget Act. With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

<sup>1</sup>"The College and Idaho's Governors" The College of Idaho. <https://old.collegeofidaho.edu/about/archives-college-history/college-and-idahos-governors>.

<sup>2</sup>"Cecil D. Andrus and the Andrus Center" Boise State University. <https://sps.boisestate.edu/andruscenter/history-andrus-center/>.

<sup>3</sup>"White Clouds Wilderness Area" Bureau of Land Management. <https://www.blm.gov/visit/white-clouds-wilderness-area>.

<sup>4</sup>"White Clouds Wilderness" United States Department of Agriculture Forest Service. <https://www.fs.usda.gov/recarea/sawtooth/recarea/?recid=82349>.

<sup>5</sup>"Andrus' legacy: Idaho's wild spaces, schools, nuclear cleanup" Idaho Statesman. <http://www.idahostatesman.com/news/politics-government/state-politics/article169280227.html>.

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, February 20, 2018.*

Hon. ROB BISHOP,  
*Chairman, Committee on Natural Resources,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has reviewed H.R. 4134, the Cecil D. Andrus-White Clouds Wilderness Redesignation Act, as ordered reported by the House Committee on Natural Resources on February 14, 2018.

CBO estimates that enacting H.R. 4134 would have no significant effect on the federal budget and would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply.

CBO estimates that enacting the bill would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

H.R. 4134 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Jeff LaFave.

Sincerely,

KEITH HALL,  
*Director.*

2. General Performance Goals and Objectives. As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is redesignate the White Clouds Wilderness in the Sawtooth and Challis National Forests in the State of Idaho as the Cecil D. Andrus-White Clouds Wilderness in honor of former Idaho Governor and Secretary of the Interior Cecil D. Andrus.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

COMPLIANCE WITH H. RES. 5

Directed Rule Making. This bill does not contain any directed rule makings.

Duplication of Existing Programs. This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139 or identified in the most recent Catalog of Federal Domestic Assistance published pursuant to the Federal Program Information Act (Public Law 95-220, as amended by Public Law 98-169) as relating to other programs.

## PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

This bill is not intended to preempt any State, local or tribal law.

## CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman):

**SAWTOOTH NATIONAL RECREATION AREA AND JERRY  
PEAK WILDERNESS ADDITIONS ACT**

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**TITLE I—WILDERNESS DESIGNATIONS**

**SEC. 101. ADDITIONS TO NATIONAL WILDERNESS PRESERVATION SYSTEM IN THE STATE OF IDAHO.**

(a) **HEMINGWAY-BOULDERS WILDERNESS.**—In accordance with the Wilderness Act (16 U.S.C. 1131 et seq.), certain Federal lands in the Sawtooth and Challis National Forests in the State of Idaho, comprising approximately 67,998 acres, as generally depicted on the map entitled “Hemingway/Boulders Wilderness Area-Proposed” and dated February 25, 2015, are designated as wilderness and as a component of the National Wilderness Preservation System, which shall be known as the “Hemingway-Boulders Wilderness”.

(b) **[WHITE] CECIL D. ANDRUS-WHITE CLOUDS WILDERNESS.**—In accordance with the Wilderness Act (16 U.S.C. 1131 et seq.), certain Federal lands in the Sawtooth and Challis National Forests in the State of Idaho, comprising approximately 90,769 acres, as generally depicted on the map entitled “White Clouds Wilderness Area-Proposed” and dated March 13, 2014, are designated as wilderness and as a component of the National Wilderness Preservation System, which shall be known as the “[White] Cecil D. Andrus-White Clouds Wilderness”.

(c) **JIM MCCLURE-JERRY PEAK WILDERNESS.**—In accordance with the Wilderness Act (16 U.S.C. 1131 et seq.), certain Federal lands in the Challis National Forest and Challis District of the Bureau of Land Management in the State of Idaho, comprising approximately 116,898 acres, as generally depicted on the map entitled “Jim McClure-Jerry Peak Wilderness” and dated February 21, 2015, are designated as wilderness and as a component of the National Wilderness Preservation System, which shall be known as the “Jim McClure-Jerry Peak Wilderness”.

(d) **MAPS AND LEGAL DESCRIPTIONS.**—

(1) **IN GENERAL.**—As soon as practicable after the date of enactment of this Act, the Secretary shall submit to the Committee on Energy and Natural Resources of the Senate and the Committee on Natural Resources of the House of Representatives a map and legal description for each wilderness area.

(2) **EFFECT.**—Each map and legal description submitted under paragraph (1) shall have the same force and effect as if

included in this Act, except that the Secretary may correct minor errors in the map or legal description.

(3) AVAILABILITY.—Each map and legal description submitted under paragraph (1) shall be available in the appropriate offices of the Forest Service or the Bureau of Land Management.

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