

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS
APPROPRIATIONS BILL, 2018

JULY 24, 2017.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Mr. ROGERS of Kentucky, from the Committee on Appropriations,
submitted the following

R E P O R T

together with

MINORITY VIEWS

[To accompany H.R. 3362]

The Committee on Appropriations submits the following report in
explanation of the accompanying bill making appropriations for the
Department of State, foreign operations, and related programs, for
the fiscal year ending September 30, 2018, and for other purposes.

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OVERVIEW

United States economic and security interests are affected by long-standing challenges and emerging crises throughout the world. From continued chaos sown by the Islamic State in Iraq and Syria (ISIS); Russian aggression in Europe and Eurasia; renewed efforts by the Taliban to destabilize Afghanistan; conflict, disease, and the threat of famine in parts of Africa and Yemen; increased provocation by North Korea; and sophisticated criminal networks running drugs and fueling corruption in America's own backyard, now is not the time for the United States to back down from global engagement and its leadership role abroad. The Committee firmly believes that strategic investments in diplomacy and development, along with a strong national defense, are the essential components for addressing these challenges and protecting America's national security. Military power alone cannot solve all these problems, especially over the long term. Advancing United States national interests also requires effective diplomatic engagement and foreign assistance.

However, the Committee recognizes that resources are limited, that the nation's debt is a weight on the economy and on future generations, and that spending must be curtailed in a responsible manner. The Committee supports steps to reduce waste, inefficiency, and duplication in agency operations and programs funded in this Act, and efforts to press other nations and donors to more equitably share in the global responsibility to defeat terrorism, support stabilization, promote development and good governance, and respond to humanitarian crises. The Committee is concerned, however, that the magnitude of the reductions proposed for United States diplomatic and development operations and programs in the fiscal year 2018 request would be counterproductive to the economic and security interests of the nation and would undermine relationships with key partners and allies around the globe. The Committee recommendation, therefore, proposes to reduce spending in a manner that balances the need to responsibly allocate federal resources while protecting United States national interests.

The Committee recommendation for fiscal year 2018 for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$47,364,000,000 in new discretionary budget authority, which is \$5,707,000,000 below the fiscal year 2017 enacted level and is \$6,842,174,000 above the fiscal year 2018 request. Within the total funding provided, the recommendation includes \$12,019,000,000 in title VIII for Overseas Contingency Operations/Global War on Terrorism, pursuant to the authority contained in section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The comparison to fiscal year 2017 excludes the \$4,300,000,000 in additional funds appropriated in the Security Assistance Appro-

priations Act, 2017 for defeating ISIS, other terrorist organizations, and violent extremism in Africa, Europe and Eurasia, the Middle East, and South and Central Asia, and to counter Russian influence. Such funding was appropriated by Congress for urgent overseas contingency operations.

The Committee recommendation prioritizes security programs, including embassy security, international security assistance, and programs to support the campaign to defeat ISIS and other terrorist groups; programs that promote democracy and American ideals; humanitarian, global health, and economic and development assistance; and oversight, transparency, and accountability measures.

The Committee recommendation, as detailed in the bill and this report, yields savings by not providing funding for several accounts and reducing funds for some multilateral development banks, international organizations, and programs of lower priority from the prior year.

The Committee provides guidance under this heading on reprogramming, notification, reporting, and consultation requirements contained in the bill and this report.

SECURITY PROGRAMS

The Committee continues its focus on supporting programs that are critical to the national security interests of the United States, as well as to the security of allies and partners in the fight against terrorism and those confronting Russian aggression.

Embassy Security

The Committee continues to prioritize the security of diplomatic and development staff and the facilities where they work by maintaining the fiscal year 2017 level for Embassy Security, Construction, and Maintenance and Worldwide Security Protection, excluding supplemental amounts provided in the Security Assistance Appropriations Act, 2017. To ensure proper oversight of funds, the bill also enhances notification and reporting requirements for new embassy construction.

Near East

The Committee continues to provide unwavering support for Israel's security, which is reflected by full funding for the United States-Israel Memorandum of Understanding (MOU) at \$3,100,000,000. The Committee also maintains strong support for Egypt's security and economic needs by providing \$1,456,000,000 for assistance for Egypt and notes that sustaining security cooperation with Egypt is critical for stability in the region.

The Committee recommendation strongly supports Jordan by providing not less than \$1,280,000,000 to meet economic and security needs and to address the extraordinary strain on Jordan from unrest in the region as the country continues to host significant numbers of refugees.

The Committee recommendation also provides critical assistance to disrupt and defeat ISIS and other terrorist groups and promote stability in Iraq and other areas impacted by such groups.

The Committee notes the important role the countries of North Africa play with respect to global security and stability. Therefore

the bill includes a new provision requiring a strategy from the Secretary of State on how diplomatic engagement and assistance will be prioritized for these countries. The Committee recommendation rejects the proposed cuts to Tunisia and Morocco and includes not less than the fiscal year 2017 level.

The Committee is deeply concerned about the nuclear ambitions of Iran and the resulting threat to the United States and our allies. The Committee recommendation continues the conditions and reporting requirements from the prior year related to the Joint Comprehensive Plan of Action and other matters related to sanctions on Iranian entities.

The Committee recommendation maintains numerous restrictions on assistance for the Palestinian Authority (PA), including prohibiting funds if there is a Palestinian government formed through an agreement with Hamas, or if the PA is not acting to counter incitement of violence against Israelis. The bill also includes a requirement to reduce any funding by an amount equivalent to that expended by the PA, Palestine Liberation Organization, or any affiliated organization, as payments to prisoners who committed acts of terrorism. As a result of these conditions, no economic assistance has been provided directly to the PA since fiscal year 2013, and funds provided for other programs in the West Bank and Gaza have been significantly reduced.

Afghanistan and Pakistan

The Committee notes the continued importance of United States assistance to secure and stabilize Afghanistan and Pakistan. The Committee understands that the staffing and programming requirements in these countries will remain under continuous review and, for that reason, has not designated specific funding recommendations. The Committee expects the Administration to refine its plans for programs, facilities, and staff in consultation with the appropriate congressional committees. The Committee further requires spend plans and advance notifications before funds are obligated for Afghanistan and Pakistan, pursuant to sections 7015 and 7076 of this Act.

Latin America

To address security concerns in Latin America, the Committee recommendation provides support for Colombia, Mexico, and the Caribbean Basin. The Committee believes it is critical to continue strong support for counternarcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform activities in the region, in order to fight drug trafficking and violent crime before it reaches the borders of the United States.

The Committee recommendation provides \$615,000,000 for the updated United States Strategy for Engagement in Central America to address the key factors in countries in Central America that contribute to the migration of undocumented Central Americans to the United States. The Committee continues conditions on the central governments of the Northern Triangle countries of El Salvador, Guatemala, and Honduras to ensure their commitments are sustained.

The funding recommendation prioritizes security and includes \$334,225,000 for the Central America Regional Security Initiative

(CARSI), in order to enhance border security; counter the activities of criminal gangs, drug traffickers and organized crime; and combat human smuggling and trafficking. The Committee believes that challenges in the region span more than just the Northern Triangle countries and includes funds to address security needs in neighboring countries, including Costa Rica and Panama. The Committee supports continued resources to train security forces in the region and expects the Government of Colombia to continue to contribute its expertise in this area.

Ukraine and Other Countries in Europe and Eurasia

The Committee is troubled by the continued threat faced by Ukraine and other countries in Europe and Eurasia due to Russian aggression. In response, the Committee recommendation does the following: (1) prohibits any assistance to the central government of the Russian Federation; (2) provides funding for the Assistance for Europe, Eurasia and Central Asia account; (3) maintains robust assistance levels for Ukraine and Georgia, including increased levels under Foreign Military Financing Program; (4) continues the Countering Russian Influence Fund; and (5) makes funds available for broadcasting to the region to counter Russian propaganda and for independent media in Ukraine.

Programs to Combat Terrorism

The Committee continues to be concerned about the threat of terrorism globally and provides support throughout the bill for programs to address this threat to the national security of the United States. The Committee recommendation provides \$358,000,000 for antiterrorism programs, which is the same as the fiscal year 2017 enacted level and \$134,950,000 above the request. Funds are intended to prevent and counter terrorist safe havens and to assist partners in the fight against ISIS and other terrorist groups. The Committee further notes the continued rise of terrorism in Africa and maintains the fiscal year 2017 enacted level for the Trans-Sahara Counterterrorism Partnership and the Partnership for Regional East Africa Counterterrorism.

Programs to Combat Transnational Crime

The Committee supports the efforts of the Trump administration to tackle transnational crime including by fully funding the \$58,000,000 request to support implementation of *Presidential Executive Order on Enforcing Federal Law with Respect to Transnational Criminal Organizations and Preventing International Trafficking*. Robust funding is also provided for counter-narcotics programs globally. The Committee maintains strong support for programs to combat wildlife trafficking, which provides lucrative resources for criminal networks, some with links to terrorism. Often times these same networks are responsible for one of the most heinous crimes imaginable—human trafficking. The Committee continues its commitment to address this issue by maintaining fiscal year 2017 levels for programs to combat trafficking in persons and also by fully funding the request for the Office to Monitor and Combat Trafficking in Persons at the Department of State. The Committee also provides increased funding to assist partner countries to prevent and respond to cybercrime.

PROGRAMS THAT PROMOTE DEMOCRACY AND AMERICAN IDEALS

The Committee notes that during this time of unprecedented political change in many countries around the world, American leadership is critical. It is imperative that assistance is provided to advance democracy worldwide. The Committee is concerned about continued repression of civil society in many countries, which inhibits the ability of citizens to exercise their fundamental freedoms, such as freedom of association, speech, and religion. This disturbing global trend requires a renewed focus on democracy promotion in order to overcome obstacles put in place by increasingly repressive governments.

The Committee recommendation, therefore, exceeds the request for the National Endowment for Democracy and the Democracy Fund and maintains language in section 7032 that not less than \$2,308,517,000 be made available for democracy programs, which is the same as the fiscal year 2017 enacted level. The Committee recommendation also funds international broadcasting activities above the request, continues to provide funding for the Peace Corps, and maintains significant funding for educational and cultural exchange programs in order to further promote American values and democratic principles.

HUMANITARIAN, HEALTH, AND DEVELOPMENT ASSISTANCE

The Committee notes that foreign assistance helps to advance foreign policy and national security objectives and that such support also reflects the values, generosity, and goodwill of the American people. The Committee understands that disease, hunger, poverty, and displacement of vulnerable people around the world can threaten and destabilize countries and governments and thereby undermine the national security of the United States.

To address crises around the world resulting from large-scale displacement and instability, the Committee recommendation includes \$5,930,686,000, which is the same as the fiscal year 2017 level, excluding the additional amount appropriated for famine prevention, relief, and mitigation, and the additional amounts provided in the Security Assistance Appropriations Act, 2017. The Committee notes that the additional \$990,000,000 provided for such purposes was intended to address urgent needs and yet significant balances remain available for obligation. The Committee urges the Administrator of the United States Agency for International Development (USAID) to expeditiously program the remaining famine relief balances and the Committee will review the need for further famine relief funds as the appropriation process proceeds.

As the Syrian conflict continues and the security and humanitarian situation grows more complex in the surrounding region, the Committee remains concerned about the increasing burden and resulting instability in the communities that host refugees and displaced persons. In addition to funds provided under International Disaster Assistance and Migration and Refugee Assistance, the Committee recommendation directs that funds under Economic Support Fund and Development Assistance be made available to provide assistance to host communities with large refugee populations, and the Committee expects needs in Iraq, Jordan, and Lebanon to be prioritized.

The Committee recommendation continues to devote significant resources to critical health concerns around the world, such as improving the health of mothers and children and combating HIV/AIDS, tuberculosis, and malaria. The Committee highlights the inclusion of funds to promote global health security and address emerging health threats.

The Committee recommendation includes provisions that ensure the respect for life around the globe. In support of the Administration's Kemp-Kasten determination with respect to the United Nations Population Fund (UNFPA), the bill includes a prohibition against contributions to the UNFPA. In support of the Administration's Presidential Memorandum Regarding the Mexico City Policy, the bill includes a prohibition against global health assistance funds for foreign nongovernmental organizations that promote or perform abortions.

Finally, the Committee recommendation continues to devote significant resources for Development Assistance and the Millennium Challenge Corporation (MCC) and notes that economic growth and education are key aspects of long-term development. The Committee continues to support independent evaluations and monitoring of development programs and course corrections for programs that are not meeting their stated goals.

OVERSIGHT, TRANSPARENCY, AND ACCOUNTABILITY

The Committee takes seriously its responsibility to conduct proper oversight, and thus far during calendar year 2017, the Subcommittee on State, Foreign Operations, and Related Programs held seven hearings and briefings in order to prioritize funding requests; understand the political, economic, and security situation in critical countries around the world; and improve transparency and effectiveness of programs. Additionally, the Surveys and Investigations staff of the Committee continues to review programs and provide updates on studies that began in prior years. The Government Accountability Office (GAO) also provides reports on matters within the jurisdiction of the Subcommittee, and the cooperation of GAO is greatly appreciated.

Proper management of taxpayer dollars must be a focus of all United States Government agencies, and this is particularly important for the Department of State, USAID, and other agencies charged with advancing the interests of the United States around the world. Waste, fraud, and abuse in the programs funded in this bill will not be tolerated. Reflecting its commitment to oversight, transparency, and accountability, the Committee recommendation includes funds at, or above, the fiscal year 2017 level for the Inspectors General of agencies within the jurisdiction of the Subcommittee, and maintains or strengthens provisions contained in prior years on multi-year commitments, direct funding for governments and local organizations, financial management systems, and the United Nations (UN). In addition, the Committee continues its focus on reducing unnecessary expenditures and expects the Departments and agencies funded by this Act to work with the Office of Management and Budget (OMB) to reduce printing and reproduction costs and directs agencies to provide information in the congressional budget justification (CBJ) for fiscal year 2019 on reductions made in fiscal year 2018 as a result of such efforts.

The Committee notes with concern the management challenges faced by the Department of State and USAID. Earlier this year the Committee received testimony from the Inspector General of the Department of State that revealed a lack of emphasis on program management and accountability. The Committee expects the Secretary of State and the USAID Administrator to ensure each agency remains focused on improving all aspects of program management and accountability. The Committee urges each agency head to appoint a person at the highest level whose responsibility is to keep the agency focused on such management and oversight issues that are fundamental to good government.

To assist in this effort, the Committee recommendation takes steps to promote improved management of resources provided in this Act with a focus on addressing deficiencies in information technology, improving financial management systems, e-mail and records management, and cyber-security. The Committee recommendation also provides funding for the ForeignAssistance.gov Web site to make foreign assistance data more accessible to the public.

The Committee has deferred action on the proposal in the request to consolidate Economic Support Fund, Development Assistance, and other accounts with similar authorities. The Committee recommendation maintains the same account structure as prior years. The Committee awaits the organizational analysis of the Department of State and USAID and anticipates that the findings and recommendations may inform future decisions about account management, authorities, and consolidation.

The Committee recommendation modifies the detailed reporting requirements related to potential reorganizations of the Department of State and USAID. It is essential that Congress be provided detailed information regarding any reorganization plan prior to its implementation.

REPROGRAMMING, NOTIFICATION, REPORTING, AND CONSULTATION REQUIREMENTS

The Committee recommendation grants limited reprogramming authorities to ensure that funds are devoted to the highest priorities, particularly due to changes in circumstances of countries facing unrest, terrorism, and violence. The Committee notes that reprogramming notifications must be submitted subject to the regular notification procedures of the Committees on Appropriations. For the purposes of the bill and this report, “regular notification procedures” means notification must be provided at least 15 days in advance of obligation of funds. The Committee cautions that, pursuant to section 7015(e) of this Act, advance notification requirements may only be waived if failure to do so would pose a substantial risk to human health or welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State and the USAID Administrator to use this authority judiciously. Additional notification requirements are added in fiscal year 2018 to ensure appropriate Congressional oversight of funds.

For the purposes of the bill and this report, the terms “consultation requirements” of the Committees on Appropriations, “in consultation with” the Committees on Appropriations, and “consult

with” the Committees on Appropriations shall mean a consultation must occur with such Committees not later than 45 days after enactment of this Act, unless another timeframe is specified.

TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of more than 275 diplomatic and consular posts in 190 countries. The Committee recommends a total of \$8,609,029,000 for the activities of the Department of State in fiscal year 2018. Of the total amount provided, \$8,450,129,000 is derived from discretionary funds and \$158,900,000 is mandatory spending. Additional funds are provided under title VIII.

Embassy Security.—The Committee recommendation provides \$6,071,348,000, (including funding provided in title VIII) as detailed in the table below, to meet urgent security requirements. The total amount provided is the same as the fiscal year 2017 enacted level, excluding amounts appropriated by the Security Assistance Appropriations Act, 2017, and \$1,172,274,000 above the fiscal year 2018 request. Funds are made available for the purchase of property and for construction, rehabilitation, and maintenance of United States diplomatic and consular missions and other posts overseas, the costs for the Department of State associated with the continued expansion of the Marine Security Guard Program, and the personnel and equipment required to protect United States Government employees and their families under Chief of Mission (COM) authority and property worldwide.

EMBASSY SECURITY

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Worldwide Security Protection	\$3,756,874
Embassy Security, Construction, and Maintenance	2,314,474
Total, Embassy Security	6,071,348

DIPLOMATIC AND CONSULAR PROGRAMS

Fiscal Year 2017 enacted level ^{1,2}	\$6,147,254,000
Fiscal Year 2018 request ¹	5,283,786,000
Committee recommendation ¹	5,449,289,000
Change from enacted level	–697,965,000
Change from request	+165,503,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$5,449,289,000 for Diplomatic and Consular Programs, including up to \$1,380,752,000 for Worldwide Security Protection (WSP). Additional funds are provided under title VIII.

The Committee expects the Secretary of State to continue funding overseas inflation and Locally Employed Staff (LES) wage increases through funds made available in the Buying Power Maintenance Account.

The Committee is concerned that the continued application of the hiring freeze to new hires, lateral transfers, and eligible family member employment is adversely affecting the functions of the Department of State. The Committee urges the Secretary of State to immediately reexamine the freeze guidance, particularly as it relates to lateral transfers and eligible family member employment.

Funds made available under this heading are allocated in the following manner:

Human resources.—The Committee recommendation includes \$2,522,390,000 for human resources, of which \$476,879,000 is for WSP. Funds support American salaries at overseas and domestic United States diplomatic missions.

Overseas programs.—The Committee recommendation includes \$1,260,517,000 for overseas programs. Funds for Overseas Programs support the operational programs of regional bureaus of the Department of State. Funds support the operations of United States embassies, consulates, and other diplomatic posts worldwide. Additional funds are provided under title VIII.

Diplomatic policy and support.—The Committee recommendation includes \$740,052,000 for the operational programs and management offices of the functional bureaus of the Department of State. The Committee recommendation includes \$1,000,000 for the Office of the Special Coordinator for Tibetan Issues to carry out the responsibilities detailed in section 621(d) of the Foreign Relations Authorization Act, Fiscal Year 2003 (P.L. 107–228).

Security programs.—The Committee recommendation includes \$926,330,000 for security programs, of which \$903,873,000 is for WSP. Funds support the personnel, equipment, and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

Fees and Transfers

The Committee recommendation also includes language similar to prior years and requested for fiscal year 2018, which: (1) permits not to exceed \$10,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and the Rewards for Justice Program; (2) provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the Department of State Basic Authorities Act of 1956; and (3) makes available not to exceed \$5,000,000 from fees and other payments authorized by section 810 of the United States Information and Educational Exchange Act.

Border Security Program

In addition to the funds appropriated under this heading, an estimated \$4,374,585,000 will become available through currently authorized fees and surcharges, as well as proposed extensions of expiring fees and surcharges, if authorized, for the Border Security Program. These funds will support the passport and visa program and maintain consular operations that protect United States citi-

zens overseas, safeguard security interests of the United States, facilitate entry of legitimate travelers, and foster economic growth.

Discontinuation of Visas for nationals of certain countries.—The Committee urges the Secretary of State to ensure that consular officers comply with section 1253 of title 8 of the United States Code with the goal of ensuring all countries are accepting persons who are covered by such section. Not later than 90 days after enactment of this Act, the Secretary of State shall report to the Committees on Appropriations on the steps taken to ensure compliance with section 1253 of title 8, United States Code.

Visa processing and training.—The Committee is aware of concerns over capacity and infrastructure issues at United States Government agencies with responsibility for visa processing which have led to greater processing delays, delayed travel for applicants, and lost business opportunities for United States companies. The Committee directs the Secretary of State, after consultation with other appropriate United States Government agencies, to, within applicable law, regulation, and executive action, address the capacity and infrastructure challenges in the visa processing system. The Committee further directs the Secretary of State to prioritize the national security interests of the United States when considering any modifications to the current visa review process.

Worldwide Security Protection

The Committee recommendation includes \$1,380,752,000 for WSP. Additional funds are provided under title VIII.

The WSP program provides critical funding for the protection of life, property, and information of the Department of State and supports a worldwide guard force protecting overseas diplomatic missions, residences, and domestic facilities. Funds provided will support more than 3,500 regional security officers and other United States direct hire security personnel, over 32,000 guards posted at more than 275 overseas diplomatic missions and residencies. Funds also support enhanced high threat protection, security technology, cyber and information security, secure diplomatic courier operations, and protective services for the Secretary of State, the United States Ambassador to the UN, and foreign dignitaries visiting the United States.

Within the amount provided for WSP, the Committee recommendation includes the amount requested for the Directorate of Operational Medicine, which has responsibility for contingency medical preparedness and the Department's biocontainment evacuation response, which includes the capability to support short-notice transnational deployment of security and crisis response teams and to evacuate Chief of Mission (COM) personnel from posts in crisis.

Security training.—The Foreign Affairs Counter Threat (FACT) training course is one of the central training programs provided to COM personnel and their families to prepare them to safely live and work overseas. The Department of State has reported to the Committee that FACT training will be maintained at the Interim Training Facility until the new Foreign Affairs Training Center (FASTC) is fully operational. The Committee directs the Secretary of State to ensure that FACT training is not disrupted during the FASTC construction and transition process.

Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to submit to the Committees on Appropriations a progress report on the FASTC project. Semi-annual progress reports should be submitted until completion of the project. Each report shall include the current cost estimate, training course transition plans, and steps taken to reduce the impact of any job losses that may result at existing training sites once FASTC becomes operational.

Sensitive information.—Growing regional unrest and threats to United States diplomatic facilities and personnel have led to, and increased the risk of, the evacuation of overseas posts. The Committee urges the Secretary of State to ensure that overseas diplomatic posts have the necessary capabilities to quickly, safely, and permanently destroy sensitive information that must be left behind, including through exploring new tools and equipment to enhance such capabilities.

Other Matters

Child abduction and access.—The Committee notes that when making use of the waiver in section 204 of the Goldman Act (P.L. 113–150), the Secretary of State is required to provide a detailed justification for such waiver involving a country with a pattern of non-compliance. The Committee expects the Secretary to comply with this requirement. Further, the Committee directs the Secretary to include in such justification the reason, if any, for why actions 4 through 8 under section 204(d) are not being taken. Additionally, the Secretary shall include in the annual report required by section 101 of such Act a list of countries with pending cases that are more than 12 months old and shall also provide such report to the Committees on Appropriations.

Columbia River Treaty.—The Committee encourages the Secretary of State to advance the United States negotiating position and use all appropriate actions to initiate at the earliest opportunity substantive and ongoing Treaty negotiations with the Government of Canada.

Cultural Property.—The Cultural Properties Implementation Act (CPIA) requires countries participating in MOUs restricting cultural property take significant self-help measures. The Committee urges the Cultural Property Advisory Committee to consider the annual national expenditures on securing and inventorying cultural sites and museums in its annual reviews of the effectiveness of MOUs, as well as during the reviews required by the CPIA for extension of an MOU. The Committee also requests the Secretary of State review the feasibility of collecting and reporting on the cost of measures taken by partner countries in support of their cultural property MOU with the United States and be prepared to report on such review during the hearing process on the fiscal year 2019 budget request.

Democracy, Human Rights, and Labor (DRL).—The Committee recommendation includes sufficient funds to continue human rights vetting and training at not less than the fiscal year 2017 level. The recommendation also includes funds for the Office to Monitor and Combat anti-Semitism as authorized by the Global Anti-Semitism Act of 2004 (P.L. 108–332). The Committee remains concerned about the rise of Anti-Semitism and the increase in anti-Semitic in-

cidents around the world, and urges the Secretary of State to appoint a Special Envoy to Monitor and Combat Anti-Semitism as quickly as possible.

Holocaust Issues.—The Committee recognizes the important work of the Office of Holocaust Issues and urges the Secretary of State to ensure the office has sufficient funding to continue efforts to bring a measure of justice and assistance to Holocaust victims and their families and to assure that the Holocaust is remembered properly and accurately.

Hong Kong Policy Act report.—Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State to update the report described in section 301 of the United States-Hong Kong Policy Act of 1992 and to transmit it to the appropriate congressional committees.

Intercountry adoptions.—The Committee continues to reaffirm its commitment to intercountry adoption as a means to offering a permanent family to a child and supports its inclusion among the range of options for providing permanency for children in accordance with the principles of the Hague Adoption Convention.

The Committee urges the Department of State to proactively prioritize, and make funds available for, improving the capacity of foreign government agencies and nongovernmental organizations, through technical assistance that will help to prevent child abandonment and connect orphans, displaced, and abandoned children with permanent homes through family reunification, guardianship, and domestic and intercountry adoption.

Furthermore, the Committee encourages the Department of State to better incorporate at the post level, policies that reflect the commitment of the United States Government to the principle that every child has a right to a permanent family; that advocate for consideration of international placement of children where in-country placement does not serve the child's best interests and does not provide appropriate, protective, and permanent care quickly; and to streamline and strengthen the United States Government intercountry adoption programs and processes.

International religious freedom.—The Committee is pleased that the Department of State, through the Office of International Religious Freedom, is working to advance religious freedom programs and initiatives as a critical component of United States diplomatic efforts, pursuant to the International Religious Freedom Act (IRFA) of 1998. The Committee encourages the Secretary of State to consider elevating the position of the Ambassador-at-Large for Religious Freedom within the organizational structure of the Department of State.

The Committee recognizes that the steady growth of religious persecution and decline of religious freedom around the world highlights the need to have United States diplomats trained to understand and advocate for religious freedom, as required by IRFA. The Committee recommendation includes up to \$500,000 to continue the development of religious freedom training curriculum pursuant to Section 103 of the Frank R. Wolf International Religious Freedom Act (P.L. 114–281). In addition, the report required by section 103(b) of such Act shall also be provided to the Committees on Appropriations concurrent with the submission of such report to the

Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate.

Monitoring and combating trafficking in persons.—The Committee recommendation includes \$13,822,000 for the Office to Monitor and Combat Trafficking in Persons, as authorized by the Trafficking Victims Protection Act of 2000, as amended. Funds are provided to ensure the Office can fulfill the statutory mandates, including to support the coordination of the President's Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and management and oversight of increased assistance appropriated in this Act to combat trafficking in persons.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and Web site information in all United States Embassies and Consulates in areas where visa applications are processed. The Committee also supports funds being made available to develop the Global Human Trafficking Hotline.

Office of the Coordinator for Cyber Issues.—The Committee recommendation includes \$5,497,000 for the Office of the Coordinator for Cyber Issues.

Protecting American foreign investment.—The Committee appreciates the leadership of the Secretary of State in promoting American foreign investments. The Committee urges the Secretary, in coordination with the Secretary of Commerce and other Cabinet officials, to expand efforts to protect such investments and those targeted by foreign persons engaged in public or private sector corruption.

Public access to federally funded research.—The Committee understands that Federal agencies with significant research portfolios have implemented policies to provide public access to federally funded research findings in accordance with guidance from the Office of Science and Technology Policy. The Committee encourages the Department of State and USAID to, where applicable, implement similar policies for providing public access to federally funded research results.

Public diplomacy.—The Committee continues to support public diplomacy personnel and programs and expects the Secretary of State to include projected funding for public diplomacy in the operating plan required by section 7076 of this Act. The Committee recommends expanding public diplomacy efforts to counter Russian propaganda.

Real property.—The Committee expects the Secretary of State to continue to help facilitate resolution of commercial disputes for United States entities seeking return of real property seized, held, or expropriated by foreign governments, such as the Cuban Government, as appropriate.

Review of development finance activities.—Not later than 180 days after enactment of this Act, the State Department, after consultation with OMB and other applicable federal agencies, shall submit to the appropriate congressional committees a review of all development finance programs across the United States Government. The review shall include recommendations on how federal

agencies involved in development finance can be better integrated and coordinated to achieve maximum development impact. The review also should explore whether new or expanded authorities could create a more sustainable United States foreign assistance strategy through more development finance and less grant-based assistance, as well as consider gaps that can be filled with technical assistance.

Small business.—The Secretary of State is encouraged to expand opportunities for small businesses to compete for Department of State contracts, including small businesses owned and controlled by socially and economically disadvantaged individuals.

State Partnership Program.—The Committee believes the National Guard State Partnership Program strengthens security and disaster response cooperation between the United States and nations participating in the Partnership and builds professionalism and respect for civilian control of the military. The Committee expects the Department of State and the Department of Defense to continue to inform United States Embassy officials and foreign governments about the value of the State Partnership Program, including the objectives of the program, examples of successful engagements, and COM and Combatant Commander requests for the Program.

United States citizens detained in Iran.—The Committee remains concerned about United States citizens and legal permanent residents missing and detained in Iran. The Committee urges the Secretary of State to prioritize these cases, and to continue to press the Government of Iran for the immediate release of those detained and to provide any information it possesses regarding any United States citizens that have disappeared within its borders.

Workforce diversity.—The Committee supports the efforts of the Department of State to increase diversity in hiring, retention, and promotion within its workforce, including the allocation of funds to continue and expand its recruitment programs, professional development activities, and outreach efforts in fiscal year 2018. The Committee supports ongoing partnerships between the Department of State and community colleges, universities, and other institutions to improve the diversity and excellence of the United States Foreign Service (Foreign Service) by preparing both graduate and undergraduate students for positions in the Foreign Service, such as the Pickering and Rangel fellows programs. The Committee encourages the Secretary of State to explore new opportunities to partner with Hispanic Serving Institutions and Historically Black Colleges and Universities to further the goal of increasing workforce diversity.

Funds in this Act under this heading are allocated according to the following table and are subject to sections 7015 and 7076 of this Act.

DIPLOMATIC AND CONSULAR PROGRAMS

[Budget authority in thousands of dollars]

Category	Budget Authority
Human Resources	2,522,390
<i>Worldwide Security Protection</i>	[476,879]
Overseas Programs	1,260,517
Diplomatic Policy and Support	740,052

DIPLOMATIC AND CONSULAR PROGRAMS—Continued

(Budget authority in thousands of dollars)

Category	Budget Authority
Security Programs	926,330
<i>Worldwide Security Protection</i>	[903,873]
Total, Diplomatic and Consular Programs	5,449,289
<i>Total, Worldwide Security Protection</i>	[1,380,752]
Bureau/Office (includes salary and bureau managed funds)	
Bureau of Administration:	
<i>Freedom of Information Act</i>	33,960
Bureau of Europe and Eurasia Affairs:	
<i>Office of the Special Envoy for Holocaust Issues</i>	568
Cultural Antiquities Task Force	1,000
Democracy, Human Rights, and Labor:	
<i>Human Rights Vetting</i>	9,000
<i>Office of International Religious Freedom</i>	6,500
[Of which for Religious Freedom Curriculum Development]	[500]
<i>Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia</i>	1,000
Office of Terrorism Financing and Economic Sanctions Policy	5,625
Office to Combat Trafficking in Persons	13,822
Legal Advisor:	
<i>Document Review Unit</i>	2,889
Office of the Secretary:	
<i>Office of the Special Coordinator for Tibetan Issues</i>	1,000
<i>Office of Global Women's Issues</i>	5,086
<i>Office of the Coordinator for Cyber Issues</i>	5,497

CAPITAL INVESTMENT FUND

Fiscal Year 2017 enacted level	\$12,600,000
Fiscal Year 2018 request	15,000,000
Committee recommendation	15,000,000
Change from enacted level	+2,400,000
Change from request	0

The Committee recommendation includes \$15,000,000 for Capital Investment Fund. Funds provided are in addition to an estimated \$278,760,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of \$293,760,000 in fiscal year 2018 for support of the Information Technology Strategic Plan of the Department of State.

OFFICE OF INSPECTOR GENERAL

Fiscal Year 2017 enacted level ^{1,2}	\$87,069,000
Fiscal Year 2018 request ¹	72,562,000
Committee recommendation ¹	73,869,000
Change from enacted level	-13,200,000
Change from request	+1,307,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes \$73,869,000 for support of the oversight personnel and activities of the Office of Inspector General (OIG) at the Department of State. Additional funds are provided under title VIII.

Funds provided under this heading will support the audits, investigations, and inspections of worldwide operations and programs

of the Department of State and Broadcasting Board of Governors. The Committee expects the OIG to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the Special Inspector General for Afghanistan Reconstruction (SIGAR) in order to ensure the development of comprehensive oversight plans and to avoid duplication.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal Year 2017 enacted level	\$634,143,000
Fiscal Year 2018 request	285,000,000
Committee recommendation	590,900,000
Change from enacted level	-43,243,000
Change from request	+305,900,000

The Committee recommendation includes \$590,900,000 for Educational and Cultural Exchange Programs.

Central and South America and Mexico.—The Committee directs the Department of State to continue support of educational and cultural exchange programs with Mexico and countries in Central and South America and to increase opportunities for participation of students from disadvantaged backgrounds or historically underserved populations at the high school, college, and post-graduate levels.

Citizen Exchange Program.—The Committee recommendation includes \$111,360,000 for the Citizen Exchange Program. Citizen exchange programs provide American and foreign participants the opportunity to gain knowledge and share expertise and experiences through professional, youth, cultural, and other exchanges. Funds are provided to support new competitive awards administered in cooperation with the various divisions within the Office of Citizen Exchanges, including through the Youth Programs Division to foster interaction between United States and foreign youth artists.

Congress-Bundestag Youth Exchange Program.—The Committee recommendation includes \$4,125,000 for the Congress-Bundestag Youth Exchange Program. This program is integral for the continuation of a strong relationship between the United States and Germany.

English Language Programs.—The Committee recommendation includes not less than \$43,000,000 for English Language Programs. Within the amount provided, the Committee encourages the Department of State to maintain strong support for the English Language Fellow and Specialist Programs which bolster English language skills within critical world regions.

Fulbright Program.—The Committee recommendation includes \$236,000,000 for the Fulbright Program. Active in over 160 countries, the program provides exchange opportunities to create and sustain mutual understanding between students, scholars, teachers, and professionals in the United States and those from other countries. Within the amount provided, funds are available for continued support of the Hubert H. Humphrey Fellowship program.

Other exchanges.—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; educator programs, including critical language programs; and programs providing overseas training in strategic languages for Ameri-

cans. The Committee urges the Secretary of State to continue to prioritize exchange programs from countries with high importance to United States national security.

Special academic, professional, and cultural exchanges.—The Committee recommendation includes funds to continue support of special academic, professional, and cultural exchange programs where consistent with strategic priorities, including Mexico and Central America and the Tibetan exchanges and fellowships. The Committee expects funds for special academic, professional, and cultural exchange programs to be awarded on a competitive basis and the planned levels for each to be included in the fiscal year 2018 operating plan.

Vietnam Education Foundation Act.—The Committee recommendation includes \$2,500,000 under this heading for grants authorized by section 211 of the Vietnam Education Foundation Act of 2000, as amended. Additional funds for such grants are included under Development Assistance.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2018.

Funds made available under this heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7076 of this Act.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Academic Programs	
Fulbright Program	\$236,000
Global Academic Exchanges	55,541
Special Academic Exchanges	16,350
Subtotal, Academic Programs	307,891
Professional and Cultural Exchanges	
International Visitor Program	97,765
Citizen Exchange Programs	111,360
<i>Congress-Bundestag Youth Exchange</i>	[4,125]
Special Professional and Cultural Exchanges	575
Subtotal, Professional and Cultural Exchanges	209,700
Young Leaders Initiatives	8,822
Program and Performance	5,493
Exchanges Support	58,994
Total, Educational and Cultural Exchange Programs	590,900

REPRESENTATION EXPENSES

Fiscal Year 2017 enacted level	\$8,030,000
Fiscal Year 2018 request	7,000,000
Committee recommendation	7,000,000
Change from enacted level	–1,030,000
Change from request	0

The Committee recommendation includes \$7,000,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

Funds provided under this heading are used to reimburse foreign service officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Secretary of State is directed to submit semi-annual reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal Year 2017 enacted level	\$30,344,000
Fiscal Year 2018 request	30,890,000
Committee recommendation	30,890,000
Change from enacted level	+546,000
Change from request	0

The Committee recommendation includes \$30,890,000 for Protection of Foreign Missions and Officials.

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more consular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Bureau of Diplomatic Security of the Department of State. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, if specifically allowed. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Department of State shall continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.

Section 7034(i) of this Act continues authority for the Secretary of State to transfer expired unobligated balances from funds made available under Diplomatic and Consular Programs. The Committee directs the Department of State to include any expired balances transferred to this heading in the report required by the previous paragraph.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2017 enacted level ^{1,2}	\$1,117,859,000
Fiscal Year 2018 request	1,142,200,000
Committee recommendation ¹	2,242,696,000
Change from enacted level	+1,124,837,000
Change from request	+1,100,496,000

¹In addition, the fiscal year 2017 enacted level and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes \$2,242,696,000 for Embassy Security, Construction, and Maintenance. An additional \$71,778,000 is provided under this heading in title VIII, which

brings the total in the Act for Embassy Security, Construction, and Maintenance to \$2,314,474,000.

The recommendation designates \$1,560,015,000, including funding provided in title VIII, for priority worldwide security upgrades, acquisition, and construction, and \$754,459,000 for other repair, maintenance, construction, and operations costs.

Embassy construction and maintenance program.—The Committee recommendation continues language in section 7004 requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities.

The Committee recommendation does not include the requested authority to use prior year funds to augment the Capital Security Cost-Sharing Program (CSCS) contribution of the Department of State. Instead, the recommendation includes not less than \$956,152,000 from funds made available under this heading in this Act for the Department's CSCS and Maintenance Cost Sharing (MCS) annual contributions. This amount, combined with \$1,141,510,000 in estimated CSCS and MCS reimbursements from other agencies and \$124,604,000 from consular fees, provides a total for maintenance, construction and design of embassy and consulate compounds of not less than \$2,222,266,000 for fiscal year 2018. This amount is consistent with the recommendation of the Benghazi Accountability Review Board and supports the accelerated multi-year program to construct new secure replacement facilities for the most vulnerable embassies and consulates.

Notification and reporting requirements.—Section 7004(d) of this Act continues the enhanced notification requirements from prior Acts as a means of ensuring the Committee has the necessary information to conduct appropriate oversight of construction projects. For purposes of section 7004(d), the Department is directed to clearly define and consistently report the elements of each project factor and an explanation of any changes from previous reports or notifications for a project.

Notifications made pursuant to section 7004(d) shall include, at a minimum, the following project factors: (1) the location and size of the property to be acquired, including the proximity to existing United States diplomatic facilities and host government ministries; (2) the justification of need for acquiring the property and construction of new facilities and the reconciled appraised value of the project; (3) the detailed breakdown of the total project costs, including, at a minimum, the projected schedule and the following cost categories: site acquisition, project development, planning, design, construction, other construction costs, including costs planned for the procurement of art, value added tax, contingencies, and any other relevant costs; (4) the revenues derived from, or estimated to be derived from, real property sales associated with the project, if applicable; (5) any unique requirements of the project that may increase the cost of the project, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; (6) the number of waivers required pursuant to section 606 of Appendix G of Public Law 106–113, if applicable; (7) any religious, cultural, or political factors that may affect the cost, location,

or construction timeline; (8) the current and projected number of desks, agency presence, and the projected number of United States direct hire staff, LES, and Third Country Nationals; (9) the current and projected number of beds, if applicable; (10) the most recent rightsizing analysis, and a justification for exceeding the staffing projections of such rightsizing analysis, if applicable; and (11) with respect to new projects not previously justified to the Committees on Appropriations, confirmation that the Department of State has completed the requisite value engineering studies required pursuant to OMB Circular A-131 and Bureau of Overseas Building Operations Policy and Procedure Directive, Cost 02 and the Department's adjudication of those recommendations.

The Committee remains concerned about growth in costs associated with new embassy construction projects, particularly the Mexico City Embassy and Beirut Embassy projects. The Committee recommendation continues the requirement for quarterly reports for these projects in section 7004(h) of this Act. The reports should include the following: (1) the project factors as specified under Enhanced Notification Requirements in section 7004(d) of this Act that were used to develop the initial cost estimate to justify the project; (2) changes in these factors from the initial cost estimate to the current estimate, with an explanation of such changes; and (3) an explanation of cost containment measures being used to address cost growth from the initial estimates.

Other repair, construction, and operations.—The Committee recommendation includes \$754,459,000 for other repair, construction, and operations costs. These funds support the management of United States Government real property overseas, maintenance of Government-owned and long-term leased properties at over 275 locations, and leasing of office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas under COM authority.

Operating plan.—Section 7076 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department of State in fiscal year 2018 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2017.

Project contingency savings.—The Committee understands from the information included in the notifications required by section 7004 of this Act that the Department of State has contingency savings on previously appropriated construction projects. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations at the end of each fiscal quarter on such contingency savings.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal Year 2017 enacted level	\$7,900,000
Fiscal Year 2018 request	7,885,000
Committee recommendation	7,885,000
Change from enacted level	- 15,000
Change from request	0

The Committee recommendation includes \$7,885,000 to enable the Secretary of State to meet unforeseen emergencies arising in

the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for the following purposes: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to the Repatriation Loans Program heading. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program, should additional funds be required in fiscal year 2018 due to an unanticipated increase in the number of loans.

REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal Year 2017 enacted level	\$1,300,000
Fiscal Year 2018 request	1,300,000
Committee recommendation	1,300,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes a total of \$1,300,000 for the Repatriation Loans Program Account for the subsidy cost of repatriation loans totaling up to \$2,440,856, as authorized by 22 U.S.C. 2671.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal Year 2017 enacted level	\$31,963,000
Fiscal Year 2018 request	26,312,000
Committee recommendation	30,557,000
Change from enacted level	-1,406,000
Change from request	+4,245,000

The Committee recommendation includes \$30,557,000 for Payment to the American Institute in Taiwan. The Committee recommendation supports operating expenses of the American Institute in Taiwan (AIT) and funds may also be made available for special projects and consular upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the AIT and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the AIT to carry out these activities.

INTERNATIONAL CENTER, WASHINGTON, D.C.

Fiscal Year 2017 enacted level	\$1,320,000
Fiscal Year 2018 request	743,000
Committee recommendation	743,000
Change from enacted level	-577,000
Change from request	0

The Committee recommendation includes \$743,000 for the International Center, Washington, D.C.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY
FUND

Fiscal Year 2017 enacted level	\$158,900,000
Fiscal Year 2018 request	158,900,000
Committee recommendation	158,900,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

This appropriation, which is a mandatory program for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2017 enacted level ¹	\$1,262,966,000
Fiscal Year 2018 request ¹	900,195,000
Committee recommendation ¹	1,074,645,000
Change from enacted level	-188,321,000
Change from request	+174,450,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,074,645,000 for Contributions to International Organizations. Additional funds are provided under title VIII.

The Committee expects the Secretary of State to prioritize payments for organizations whose work promotes human health and international security, including the North Atlantic Treaty Organization (NATO) and the International Atomic Energy Agency (IAEA). The Committee recommendation provides funding above the request to ensure adequate resources for these and other such organizations. The Secretary of State is directed to consult with the Committees on Appropriations on these matters not later than 30 days after enactment of this Act.

Capital projects.—The Committee recommendation does not include funding for the design, renovation, or construction of the UN Headquarters in New York and subsection 7048(f) of this Act prohibits funds in this Act from being used for such purposes. Not later than 90 days after enactment of this Act, the Committee directs the Secretary of State to provide a final report to the Committees on Appropriations on the UN Capital Master Plan (CMP), including its initial scope and costs, any modifications made, the total cost, contributions made to date by each UN member state, and any unmet requirements due to cost over-runs from the initial

CMP or that resulted from additional requirements after the initial CMP.

In accordance with subsection 7048(f), the operating plan submitted for this account shall include a list of ongoing and new capital projects funded by the plan. The following information shall also be included for each capital project with an estimated total assessed cost to all member states in excess of \$100,000,000 over the life of the project: (1) the justification for the project; (2) a detailed summary of the proposed budget for the project, including costs for design, construction, project management, building fitout, and technology and security upgrades; (3) the assessed costs to be funded under the operating plan and an estimate of the total assessed cost to the United States for the project; (4) a description of the steps taken by the UN and the Department of State to keep costs within budget and the contingency plan to address potential cost overruns; and (5) a description of the risk management strategy and mechanisms to ensure transparency and accountability.

Procurement.—The Committee expects the Department of State and USUN to monitor procurement processes at the UN and other international organizations and ensure that American manufacturers and suppliers are being provided fair treatment in bidding on projects and services.

Report.—The Committee remains concerned with continued anti-Israel bias at the UN and strongly endorses the Department of State's withholding of a proportionate share of the costs to such UN entities deemed to be anti-Israeli. Pursuant to Public Law 98–164, as amended, the Committee notes that in fiscal year 2016 the Secretary of State withheld funding to the following: the Division for Palestinian Rights in the Department of Political Affairs; the Committee on the Exercise of the Inalienable Rights of the Palestinian People; and the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories. The Committee supports this action and directs the Department to include a description of any anti-Israel activities of these entities in the annual report submitted pursuant to section 4(a) of Public Law 79–264 on United States participation in the UN.

UN budget.—The Committee recommendation includes language carried in the prior year requiring the Secretary of State to transmit to the Committees on Appropriations the most recent biennial budget prepared by the UN at the time of the submission of the President's budget to Congress. The Committee recommendation also includes language carried in the prior year requiring the Secretary of State to notify the Committees on Appropriations at least 15 days in advance of any UN action to increase funding for any UN program without identifying an offsetting decrease elsewhere in the UN budget.

UN Educational, Scientific, and Cultural Organization (UNESCO).—The Committee notes that, due to the application of Public Law 101–246 and Public Law 103–236, United States contributions are currently being withheld from UNESCO. The Committee further notes that no funds were requested and none are provided in this Act for a contribution to UNESCO.

The Committee notes with disappointment decision 41 COM 8C.1 adopted by UNESCO on July 7, 2017, which is one-sided, runs con-

trary to history, and is not conducive towards peace between the Israelis and the Palestinians.

UN Human Rights Council (UNHRC).—The Committee is concerned about the credibility and effectiveness of UNHRC and notes with disappointment the ascension to UNHRC of countries with poor human rights records. The Committee is also concerned with the continued, disproportionate focus of UNHRC on Israel. The Committee recommendation includes modified language in section 7048(c) of this Act prohibiting funds to UNHRC unless certain conditions are met.

The Committee notes with concern the passage by the UNHRC of resolution A/HRC/31/L.39, which is counterproductive to achieving peace between Israel and the Palestinians. The Committee does not expect the United States to participate in the implementation of this resolution and directs the Secretary of State to urge the UNHRC and other countries to do the same. The Committee directs the Secretary to work with the UN High Commissioner for Human Rights to minimize the impact of the compilation of the database called for under that resolution.

Not later than 60 days after enactment of this Act, the Committee directs the Secretary of State to submit an updated report to the Committees on Appropriations on all United States contributions to the UNHRC for the preceding fiscal year, including amounts provided through the UN Regular Budget and through voluntary contributions.

UN reform.—The Committee expects the Department of State and the United States Mission to the UN (USUN) to make UN reform a high priority and to work with other UN member states to increase the accountability of the UN and other international organizations. The Committee supports efforts to make the UN and other international organizations more efficient, less costly and to ensure that costs are shared on a more equitable basis. The Committee understands that the Department of State is currently reviewing these organizations to see where reductions and reforms can be achieved. The Committee also supports efforts to examine and cancel expensive commercial leases and downsize operations in areas with high costs of living and construction costs. Not later than 180 days after enactment of this Act, the Secretary of State is directed to submit a report to the Committees on Appropriations on these matters. Such report should include a description of estimated cost savings and cost avoidance of reforms undertaken.

The Committee supports efforts to increase accountability by strengthening internal controls and systems to investigate and eliminate waste, fraud, and abuse. The Committee expects the UN and each specialized agency to have a designated official to carry out an independent ethics function and to provide protection from retaliation to whistleblowers who volunteer information concerning ongoing waste, fraud, and abuse.

The Committee is concerned about recent reports of excessive travel costs incurred by certain international organizations. The Committee includes modified language in section 7048(a) of this Act withholding a portion of funds until the Secretary of State reports that certain transparency and accountability requirements have been met, including policies and procedures regarding travel. The Committee directs the Secretary of State to continue to include

information on each organization in the report submitted pursuant to this subsection.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2017 enacted level ¹	\$552,904,000
Fiscal Year 2018 request ¹	268,886,000
Committee recommendation ¹	529,909,000
Change from enacted level	- 22,995,000
Change from request	+261,023,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$529,909,000 for Contributions for International Peacekeeping Activities. Additional funds are provided under title VIII. The Committee provides funding for the United States share of the UN Support Office in Somalia under Peacekeeping Operations in title VIII instead of under this heading.

The Committee continues to be concerned about the scope, duration, and costs of UN peacekeeping missions and supports the efforts of the Secretary of State and USUN to bring down costs while maintaining United States interests and international security. The Committee recommendation continues language directing the Secretary of State to work with the UN and members of the UN Security Council to evaluate and prioritize peacekeeping missions, and to consider a drawdown when mission goals have been substantially achieved. Not later than 90 days after enactment of this Act, the Secretary of State is directed to submit a report to the Committees on Appropriations describing efforts by the Department of State to review UN peacekeeping operations, including prioritization of missions and proposals for reducing the costs and scope of missions.

The Committee recommendation continues language requiring notification at least 15 days in advance of voting for any new or expanded mission, including the estimated cost and duration of the mission, the objectives of the mission, the national interest that will be served, and the exit strategy. The Committee notes that the notification may be provided less than 15 days in advance of voting for a new or expanded mission in the event of an emergency. The Committee expects the Secretary of State to ensure the appropriate and judicious application of this provision.

The Committee recommendation continues language stating that funds shall be made available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities and language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and control of a foreign national unless certain requirements have been met.

Oversight and reform.—The Committee continues to support independent oversight of the UN to identify waste, fraud, and abuse, and the Committee supports reforms to ensure that such practices are eliminated. The Committee includes modified language in section 7048(a) of this Act withholding a portion of funds for the UN until the Secretary of State certifies that certain trans-

parency and accountability requirements have been met, including policies and procedures regarding travel.

Peacekeeping rate.—The Committee recommendation provides the resources necessary to fund the assessed cost of peacekeeping missions at the statutory level of 25 percent. The Committee support efforts by the Department of State and USUN to seek a reduction of the United States-assessed rate for international peacekeeping activities and ensure UN peacekeeping costs are shared on a more equitable basis. The Committee expects the Department to keep the Committee apprised of these efforts and directs that information on these matters be included in the 90 day report directed in the introduction under this heading.

Trafficking in persons and sexual exploitation and abuse.—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee notes with great concern the continued sexual exploitation and abuse by UN peacekeepers and supports a zero-tolerance policy. The Committee recommendation includes language carried in the prior year prohibiting funds unless the Secretary of State certifies and reports to the Committees on Appropriations on a peacekeeping mission-by-mission basis that the UN is implementing effective policies and procedures to prevent UN employees, contractor personnel, and peacekeeping troops serving in such mission from trafficking in persons, exploiting victims of trafficking, or committing acts of sexual exploitation and abuse or other violations of human rights.

Section 7048(h) of this Act provides that funds appropriated by this Act shall be made available to implement section 301 of the Department of State Authorities Act, Fiscal Year 2017 (P.L. 114–323), which requires a United States strategy for combating sexual exploitation and abuse in UN peacekeeping operations. The Committee notes that section 303 of Public Law 114–323 also states that it is the policy of the United States that security assistance should not be provided to any unit of the security forces of a foreign country if such unit has engaged in a gross violation of human rights or in acts of sexual exploitation or abuse, including while serving in a UN peacekeeping operation.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal Year 2017 enacted level	\$77,534,000
Fiscal Year 2018 request	72,648,000
Committee recommendation	72,648,000
Change from enacted level	– 4,886,000
Change from request	0

The Committee recommendation includes a total of \$72,648,000 for International Boundary and Water Commission, United States and Mexico, including \$44,748,000 for Salaries and Expenses and \$27,900,000 for Construction.

The Committee recommendation includes not less than the request for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande, including environmental, hydrologic, hydraulic, and low

water weir studies along the Rio Grande Valley that are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994.

The Committee notes the treaty obligations of Mexico to supply water deliveries to the Rio Grande and recognizes the importance of transparency concerning such matters. The Committee directs International Boundary and Water Commission (IBWC) to regularly publish water delivery data on its Web site, including projections for the balance of water deliveries. The Committee expects IBWC to hold quarterly meetings with interested stakeholders to inform them of IBWC activities and receive feedback.

The Committee is concerned about the adverse impact on communities in the United States from the release of effluent from Mexico. The Committee urges the Secretary of State and IBWC to work with the Government of Mexico to facilitate a resolution to this matter.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal Year 2017 enacted level	\$12,258,000
Fiscal Year 2018 request	12,184,000
Committee recommendation	12,184,000
Change from enacted level	- 74,000
Change from request	0

The Committee recommendation includes \$12,184,000 for American Sections, International Commissions, of which \$7,504,000 is for the International Joint Commission, \$2,290,000 is for the International Boundary Commission, and \$2,390,000 is for the Border Environment Cooperation Commission.

Lake Ontario shoreline.—Not later than 90 days after enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees a report on damages to the shoreline of Lake Ontario as a result of flooding during 2017, including an assessment of damages attributable to the implementation of Plan 2014 by the International Joint Commission. The report shall also review and include options for providing compensation to shoreline property owners adversely affected by such flooding during 2017.

INTERNATIONAL FISHERIES COMMISSIONS

Fiscal Year 2017 enacted level	\$37,502,000
Fiscal Year 2018 request	33,871,000
Committee recommendation	34,176,000
Change from enacted level	- 3,326,000
Change from request	+305,000

The Committee recommendation includes \$34,176,000 for International Fisheries Commissions.

Funds appropriated under this heading support the United States share of the expenses of the international fisheries commissions and related organizations, as well as the travel expenses of the United States commissioners. The commissions funded by this appropriation were established by treaties and agreements negotiated by the United States and were ratified by the President with the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests. The commercial and recreational fisheries managed by these organizations generate income from \$12 billion to \$15 billion annually for the United States.

Funds made available under the heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7076 of this Act:

INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/Activity	Budget Authority
Great Lakes Fishery Commission	\$21,345
Inter-American Tropical Tuna Commission	1,750
Pacific Salmon Commission	3,450
International Pacific Halibut Commission	4,200
Other Marine Conservation Organizations	3,431
Total, International Fisheries Commissions	34,176

The Committee recommendation includes funds necessary to fully support the anticipated United States treaty-mandated assessments, other expenses related to such commissions, and for the participation of non-government United States commissioners to the various commissions. The recommendation also includes the funds requested for Asian carp control by Great Lakes Fisheries Commission.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

Fiscal Year 2017 enacted level ¹	\$781,808,000
Fiscal Year 2018 request	688,154,000
Committee recommendation	769,727,000
Change from enacted level	- 12,081,000
Change from request	+81,573,000

¹In addition, the fiscal year 2017 enacted level includes funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$769,727,000 under this heading to carry out United States international communications activities and operations overseen by the Broadcasting Board of Governors (BBG), of which \$764,936,000 is for International Broadcasting Operations and \$4,791,000 is for Broadcasting Capital Improvements.

INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation includes \$764,936,000 for International Broadcasting Operations. Additional funds are included in title VIII.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, and BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading are allocated in the following manner and are subject to the requirements of sections 7015 and 7076 of this Act:

INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Federal Entities	Budget Authority
International Broadcasting Bureau	\$55,457
<i>Internet Freedom and Circumvention Activities</i>	<i>[13,800]</i>
Voice of America	232,735
Office Cuba Broadcasting	28,056
Technology, Services and Innovation	176,975
Subtotal, Federal Entities	493,223
Independent Grantee Organizations:	
Radio Free Europe/Radio Liberty	123,867
Radio Free Asia	42,346
Middle East Broadcasting Networks	105,500
Subtotal, Grantees	271,713
Total, International Broadcasting Operations	764,936

The Committee recommendation continues the requirement that the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

Countering Internet censorship.—The Committee recommendation includes \$13,800,000 under International Broadcasting Bureau for global internet freedom for the expansion of unrestricted access to information on the Internet in accordance with section 7078 of this Act. In addition, \$1,200,000 is included within funds provided for RFA for the personnel costs associated with Internet freedom activities, bringing the total provided for such programs to \$15,000,000 for fiscal year 2018.

Subsection (e) of such section requires the BBG Chief Executive Officer (CEO) to submit to the Committees on Appropriations a spend plan for funds made available for programs to promote Internet freedom globally. Such spend plan shall detail amounts planned for support of the activities detailed in section 7078(b)(2), including amounts to be programmed by the Open Technology Fund.

Countering ISIS and violent extremism.—The Committee recommendation includes funds for continued programming to counter the misinformation of ISIS and other violent extremist groups in the Middle East, and Central and South Asia.

Countering Russian media.—The Committee expresses its strong support for efforts to counter Russia's aggressive disinformation and propaganda campaign, particularly through the development of effective Russian language programming. The Committee recommendation includes funds for countering Russian influence programming and urges the BBG to continue an aggressive multimedia effort aimed at Russians and Russian speakers, including the *Current Time* TV programming of RFE/RL and VOA. The Committee directs that BBG report to the Committees on Appropriations on options for increasing viewership and reach of *Current Time*.

East Asia and the Pacific.—The Committee strongly supports the Tibetan language services of the VOA and RFA which the Committee understands provide the only sources of independent infor-

mation accessible to the people of Tibet. The Committee recommendation provides \$42,346,000 for RFA, including funds to continue the Tibetan language service.

Korean programming.—The Committee recommendation includes sufficient funds for RFA and VOA to continue Korean programming enhancements begun in fiscal year 2017.

Office of Cuba Broadcasting (OCB).—The Committee recommendation provides not less than \$28,056,000 for OCB Radio and TV Marti, pursuant to the Radio Broadcasting to Cuba Act of 1983, the Television Broadcasting to Cuba Act of 1990, and section 703(b) of the Department of State Authorities Act, Fiscal Year 2017.

VOA Africa.—The Committee acknowledges the importance of VOA Africa programming, including programs in South Sudan, Somalia, and the Democratic Republic of the Congo. The Committee urges the BBG to continue to prioritize such programs.

VOA Pakistan.—The Committee urges VOA to consider expanding Sindh language broadcasting.

BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$4,791,000 for broadcasting capital improvements.

RELATED PROGRAMS

THE ASIA FOUNDATION

Fiscal Year 2017 enacted level	\$17,000,000
Fiscal Year 2018 request	0
Committee recommendation	15,810,000
Change from enacted level	– 1,190,000
Change from request	+15,810,000

The Committee recommendation includes \$15,810,000 for The Asia Foundation. The Committee recommendation does not assume the closure of The Asia Foundation (TAF), as proposed by the fiscal year 2018 request.

Authorized by The Asia Foundation Act of 1983, TAF operates programs throughout Asia. TAF program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women’s participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region.

The Committee supports the efforts of TAF to seek donations from private foundations and corporations, competitively-bid awards from governmental and multilateral development agencies, and fee-based or reimbursable agreements as a means of sustaining program activities. The Committee directs TAF to include a summary table in the CBJ for fiscal year 2019 detailing total revenue and support by category for fiscal year 2017 and projected for fiscal year 2018.

UNITED STATES INSTITUTE OF PEACE

Fiscal Year 2017 enacted level	\$37,884,000
Fiscal Year 2018 request	19,117,000
Committee recommendation	35,300,000
Change from enacted level	-2,584,000
Change from request	+16,183,000

The Committee recommendation includes \$35,300,000, for the United States Institute of Peace, as authorized. The Committee recommendation does not assume the closure of the United States Institute of Peace (USIP), as proposed by the fiscal year 2018 request.

The Committee notes that USIP receives funds from interagency transfers, reimbursements, and offsetting receipts to support USIP programs. The Committee urges USIP to continue to seek competitive awards from Federal agencies and to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining USIP activities and programs in a fiscally constrained environment. In addition, the Committee directs USIP to include information in the CBJ for fiscal year 2019 on the amount of funds received from other Federal agencies and the amount of revenue generated from fees and reimbursable agreements in fiscal year 2017, and projected for fiscal years 2018 and 2019.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal Year 2017 enacted level	\$122,000
Fiscal Year 2018 request	140,000
Committee recommendation	140,000
Change from enacted level	+18,000
Change from request	0

The Committee recommends an appropriation for fiscal year 2018 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2019 are projected to total \$140,000.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal Year 2017 enacted level	\$350,000
Fiscal Year 2018 request	158,000
Committee recommendation	158,000
Change from enacted level	-192,000
Change from request	0

The Committee recommends an appropriation for fiscal year 2018 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2019 are projected to total \$158,000.

ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal Year 2017 enacted level	\$47,000
Fiscal Year 2018 request	65,000
Committee recommendation	65,000
Change from enacted level	+18,000
Change from request	0

The Committee recommends an appropriation for fiscal year 2018 of interest and earnings from the Israeli Arab Scholarship

Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2019 are projected to total \$65,000.

EAST-WEST CENTER

Fiscal Year 2017 enacted level	\$16,700,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	- 16,700,000
Change from request	0

The Committee recommendation does not include an appropriation for the East-West Center.

NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal Year 2017 enacted level	\$170,000,000
Fiscal Year 2018 request	103,500,000
Committee recommendation	170,000,000
Change from enacted level	0
Change from request	+66,500,000

The Committee recommendation includes \$170,000,000 for the National Endowment for Democracy.

Of the total amount provided, the Committee directs that \$117,500,000 shall be allocated in the traditional and customary manner, including for the core institutes.

The remaining \$52,500,000 shall be for democracy, human rights, and rule of law programs; as well as for the next phase of the National Endowment for Democracy (NED) mid- to long-term strategic approach and response to immediate and unanticipated challenges or opportunities, regarding which the President of the NED shall consult with the core institutes on the use of such funds, and the core institutes shall be eligible to receive funds for such purposes.

The Committee remains concerned that new, more sophisticated, and transnational threats to democracy abroad have emerged in recent years. The NED, with its four core institutes, its global grants programs and activities, and its extensive experience, is uniquely positioned to lead a strategic response to such threats. The Committee commends the NED for building on its unparalleled experience and work in the most difficult political environments to develop a transnational approach to defending democratic norms, values, and institutions to address many key strategic challenges. The Department of State and USAID should recognize the ability of the NED to address these challenges.

The Committee continues to support democracy and human rights programs for Tibet and directs that not less than the amounts provided in fiscal year 2017 be continued for such purposes.

Not later than 45 days after enactment of this Act, the President of the NED is directed to submit a report to the Committees on Appropriations on the proposed uses of the funds provided under this heading on a regional and country basis. The report should include a description of programmatic goals for each region and country and how the planned use of funds will meet such goals. The Committee directs the NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans

outlined in such report. This grant should continue to be provided directly to the NED, and therefore funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any, should be charged to general Department of State operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

OTHER COMMISSIONS

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

SALARIES AND EXPENSES

Fiscal Year 2017 enacted level	\$888,000
Fiscal Year 2018 request	675,000
Committee recommendation	675,000
Change from enacted level	- 213,000
Change from request	0

The Committee recommendation includes \$675,000 for Commission for the Preservation of America's Heritage Abroad, as authorized.

UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

SALARIES AND EXPENSES

Fiscal Year 2017 enacted level	\$3,500,000
Fiscal Year 2018 request	4,500,000
Committee recommendation	4,500,000
Change from enacted level	+1,000,000
Change from request	0

The Committee recommendation includes \$4,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the IRFA of 1998.

The Commission conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

Fiscal Year 2017 enacted level	\$2,579,000
Fiscal Year 2018 request	2,579,000
Committee recommendation	2,579,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes \$2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304.

The Commission was established in 1976 to monitor the acts of the signatories that reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Fiscal Year 2017 enacted level	\$2,000,000
Fiscal Year 2018 request	2,000,000
Committee recommendation	2,000,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes \$2,000,000 for the Congressional-Executive Commission on the People's Republic of China.

Established by the China Relations Act of 2000, the Commission's mission is to monitor compliance of the Government of the People's Republic of China (PRC) with international human rights standards and to track the development of the rule of law in the PRC. The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW
COMMISSION

SALARIES AND EXPENSES

Fiscal Year 2017 enacted level	\$3,500,000
Fiscal Year 2018 request	3,500,000
Committee recommendation	3,500,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes \$3,500,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions, and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission.

Established by the National Defense Authorization Act, 2001, the mission of the Commission is to monitor, investigate, and assess the “national security implications of the bilateral trade and economic relationship” between the United States and the PRC. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal Year 2017 enacted level ^{1,2}	\$1,204,609,000
Fiscal Year 2018 request ¹	1,045,797,000
Committee recommendation ¹	1,133,906,000
Change from enacted level	– 70,703,000
Change from request	+88,109,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$1,133,906,000 for Operating Expenses. Additional funds are provided under title VIII.

Funds under this heading are provided for salaries and expenses of employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID.

The Committee directs the USAID Administrator to provide an update to the report required by House Report 114–154 to reflect employment data as of the end of fiscal year 2018 not later than November 15, 2018.

The Committee notes that USAID must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

Diversity of the workforce.—The Committee expects the USAID Administrator to continue initiatives, including fellowships, to promote diversity in the workforce.

Procurement.—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

The Committee directs USAID to ensure that technical officers comply with statutory and regulatory requirements in selecting the appropriate instrument type when administering all contracts and awards. USAID shall consult with the Committee on the guidelines used when selecting the appropriate mechanism.

As in prior years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in fiscal year 2012.

The Committee remains concerned about USAID limiting competition for certain contracts and grants. The Committee directs the USAID Administrator to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on any procurement actions for which competition was limited, and the justification for each such action taken, during fiscal year 2017.

The Committee continues to be concerned about the difficulty with which United States companies, including small, minority-owned, and disadvantaged business enterprises; universities; and non-governmental organizations have in navigating the acquisitions and assistance process at USAID. The Committee expects that, to the maximum extent practicable, the USAID Administrator shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises fully participate in the provision of goods and services.

The Committee recommends funding in title VI of this Act for the United States Trade and Development Agency (USTDA) to provide technical procurement advisory assistance and services for USAID and other Federal agencies for middle income and lower income countries that need assistance developing and aligning their standards and regulations with the broader international community.

The Committee recommends that USAID increase the use of United States professional engineers and architects in the design, build, and oversight of construction projects funded by this Act.

Science and technology research.—The Committee notes USAID issued their Public Access Plan on increasing access to the results of federally funded scientific research and urges continued implementation of such plan.

CAPITAL INVESTMENT FUND

Fiscal Year 2017 enacted level ¹	\$174,985,000
Fiscal Year 2018 request	157,980,000
Committee recommendation	174,985,000
Change from enacted level	0
Change from request	+17,005,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$174,985,000 for Capital Investment Fund and notes that USAID must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

OFFICE OF INSPECTOR GENERAL

Fiscal Year 2017 enacted level ¹	\$67,600,000
Fiscal Year 2018 request	69,000,000
Committee recommendation	69,000,000
Change from enacted level	+1,400,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$69,000,000 for Office of Inspector General and directs the Office of Inspector General (OIG) to submit its annual audit plan within the first quarter of fiscal year 2018. Additional funds are provided under title VIII.

A vibrant private sector is a necessary condition for economic growth and poverty reduction. Not later than one year after enactment of this Act, the Committee directs the OIG to submit a report to the appropriate Congressional committees on how USAID, MCC, United States African Development Foundation, Inter-American Foundation, and Overseas Private Investment Corporation attract, include, and transition private capital into their projects.

TITLE III—BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

GLOBAL HEALTH PROGRAMS

Fiscal Year 2017 enacted level	\$8,724,950,000
Fiscal Year 2018 request	6,480,500,000
Committee recommendation	8,321,000,000
Change from enacted level	– 403,950,000
Change from request	+1,840,500,000

The Committee recommendation includes \$8,321,000,000 for Global Health Programs.

USAID Global Health Programs

The Committee recommendation includes \$2,973,500,000 for USAID global health programs, of which \$2,651,000,000 is new

budget authority to be directly apportioned to USAID and \$322,500,000 is repurposed funds. The Committee includes language similar to the request to repurpose unobligated balances appropriated under title IX of Division J of Public Law 113–235 for malaria programs and global health security.

The Committee recommendation includes budgetary resources of \$814,500,000 for maternal and child health; \$125,000,000 for nutrition programs under this heading; \$23,000,000 for programs benefiting vulnerable children; \$241,000,000 to combat tuberculosis; \$82,500,000 for global health security and emerging health threats; and \$755,000,000 to prevent and treat malaria. Included under this heading is authority to provide a contribution to the UN Children’s Fund (UNICEF), and the Committee recommendation includes \$132,500,000 for such contribution.

Global health security and emerging health threats.—The Committee recommendation includes \$72,500,000 to promote global health security and to address emerging health threats overseas. Not later than 30 days after enactment of this Act, and prior to the initial obligation of funds, the Committee directs the USAID Administrator to submit to the Committees on Appropriations a report on the proposed uses of such funds on a country and project basis. The Committee directs that such report shall be updated and submitted to the Committees on Appropriations every 60 days until funds are obligated.

In addition, the Committee recommendation includes \$10,000,000 for the Emergency Reserve Fund established pursuant to section 7058(d)(2) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017 (Division J of P.L. 115–31) to enable the United States and the international public health community to respond rapidly to emerging health threats. Funds in the Reserve Fund are available until expended, but may only be made available if, prior to obligation, the Secretary of State determines and reports to the Committees on Appropriations that it is in the national interest to respond to an emerging health threat that poses severe threats to human health.

The Committee supports efforts to prevent and control vector-borne diseases and encourages USAID to coordinate such efforts with other agencies, incorporating, both proven and new, interventions that can be deployed rapidly and scaled up quickly into their programs.

Malaria.—The Committee reaffirms its support for the Coordinator of United States Government Activities to Combat Malaria Globally as established in Public Law 110–293, including oversight of relevant programs across government agencies.

Maternal and child health.—The health of a mother is directly related to the health of her children, and the Committee continues its commitment to maintain an emphasis on expanding access to programs that have proven effective in reducing maternal and child mortality. From funds provided under this heading, the Committee directs USAID to increase funding for programs to prevent and treat obstetric fistula. Within the funds provided, the Committee also encourages USAID to continue supporting programs for maternal and neonatal tetanus. The Committee looks forward to USAID’s annual report on progress towards ending preventable child and maternal deaths.

Subject to the consultation requirements of the Committees on Appropriations, USAID shall consider the need and cost-effectiveness of supporting programs that focus on the following health issues: children with hydrocephalus; children with autism; programs for children with disabling burn injuries; non-communicable diseases; and neurological disorders, including Alzheimer's disease and dementia.

The Committee encourages the USAID Administrator, in consultation with the United States Office of the Global AIDS Coordinator (OGAC) and the Director of the Centers for Disease Control and Prevention (CDC), to give attention and support to increasing access to quality health care through frontline health workers, particularly at the community level, as part of their strategy to prevent child and maternal deaths and ensure global health security.

Neglected tropical diseases (NTDs).—The Committee notes the success of USAID in combating NTDs and supports the continuation of these life-saving programs.

Nutrition.—The Committee directs that not less than \$125,000,000 be provided for nutrition programs under this heading, including continued funding for Vitamin A and iodine deficiency disorder programs. The Committee supports effective nutrition interventions to reduce stunting, increase breastfeeding, promote early childhood development, and treat severe malnutrition.

Polio.—The Committee provides \$59,000,000 for programs to combat and eradicate polio, of which not less than \$51,500,000 is provided under this heading. The Committee notes that global polio eradication programs are also funded by the CDC.

Reproductive health and voluntary family planning.—Section 7058 of this Act includes a limitation of not more than \$461,000,000 for reproductive health and voluntary family planning programs in this Act. This provision also addresses funds provided under Economic Support Fund for such programs.

The Committee recommendation continues prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act of 1961, no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7056 of this Act prohibiting funds for any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

The Committee urges USAID to promote the awareness and use of technology-based fertility-awareness methods of family planning that are proven effective.

Research.—The Committee directs the Department of State and USAID to coordinate and undertake a consultative process with the Department of Defense, the CDC, the National Institutes of Health (NIH), the Food and Drug Administration, and OGAC as agencies develop their global health research priorities to ensure that United States investments in global health research are efficient, coordinated, and streamlined. The Committee looks forward to USAID's annual health related research and development report, which, among other things, outlines the Agency's process to support the uptake of global health products and interventions.

Tuberculosis.—The Committee expects the USAID Administrator to consult with the Committees on Appropriations regarding the use of funds in this Act to implement the President's National Action Plan for Combating Drug Resistant Tuberculosis.

Vaccines.—The Committee recommends a United States contribution of \$290,000,000 for GAVI, the Vaccine Alliance in recognition that vaccines are key to decreasing the number of children who die before age five.

The Committee agrees that developing a vaccine is essential to the fight against malaria and HIV and encourages USAID to continue funding to support their advancement as part of a comprehensive prevention, diagnostic, and treatment strategy to reduce malaria and HIV worldwide.

Vulnerable children.—The Committee directs that not less than \$23,000,000 shall be provided to support programs and activities that address the needs of vulnerable children, including childhood blindness programs.

The Committee notes that six priority countries were selected for the United States Government Action Plan on Children in Adversity (APCA). The Committee encourages USAID to work to develop a coordinated strategy across all government agencies and a process for collaborative country planning for each of these six countries. The Committee directs the USAID Administrator to regularly update the Committee on APCA implementation.

The Committee supports implementation of all three core objectives under the APCA, which focus on building strong beginnings, putting family care first, and protecting children from violence, exploitation, abuse, and neglect. The Committee encourages USAID to apply Displaced Children and Orphans Fund resources to plan and budget for activities that support all APCA core objectives, including, but not limited to, increasing the percentage of children living within appropriate, permanent, and protective family care; reducing the percentage of children living in institutions; and increasing adequate nutrition, education opportunities, care, and protection for families and their children.

HIV/AIDS Prevention and Treatment

The Committee recommendation includes \$6,000,000,000 to fight HIV/AIDS, which is the same amount as the fiscal year 2017 enacted level. Of this amount, the Committee recommendation includes \$5,670,000,000 to be directly apportioned to the Department of State. The Committee recommends continued support for a

United States contribution to the Joint UN Programme on HIV/AIDS (UNAIDS).

The Committee recognizes the significant achievements of the President's Emergency Plan for AIDS Relief (PEPFAR) through the support of anti-retroviral treatment, testing, counseling, and other prevention measures. The Committee is concerned about the growing infection rate among women and girls and recommends their prioritization within programs to prevent and treat HIV, especially pregnant women to prevent mother-to-child transmission. Additionally, the Committee recommends that OGAC build upon the success of the Accelerating Children's Treatment Initiative, including a focus on capacity for HIV diagnostics and anti-retroviral treatment for infants and young children at the highest risk of dying without treatment.

The Committee supports OGAC's engagement with post-secondary institutions as authorized in section 204(c) of Public Law 110-293.

For PEPFAR, sustainability means that a country has services, systems, and resources to effectively and efficiently control the HIV/AIDS epidemic. Sustainability requires a long-term commitment from a country to ensure it establishes and maintains sufficient levels of fiscal ability, technical capability, political will, and citizen engagement. The Committee directs PEPFAR to include in its annual report a country-by-country assessment of sustainability and the country-specific obstacles to sustainability.

Microbicides.—The Committee recommends continued support for microbicide development and directs OGAC to coordinate with USAID, NIH, other Federal agencies, and donors in order to advance microbicide development and implementation. The Committee directs OGAC to update the Committees on Appropriations on a regular basis on the progress made in achieving an effective microbicide.

Public-private partnerships.—The Committee recognizes the important work by OGAC in partnering with the private sector and other institutional donors to leverage public and private investments in global health. These efforts are instrumental in combating a number of health issues unique to the survival of women and mothers in sub-Saharan Africa, including screening for disease, education and awareness campaigns, and other critical improvements to the overall health systems and services in some of the most underserved areas. The Committee encourages OGAC to consider expanding these efforts to improve the health of women worldwide.

The Global Fund to Fight AIDS, Tuberculosis, and Malaria (Global Fund).—The Committee is supportive of the Global Fund and its performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases. The Committee recommends up to \$1,350,000,000 to meet such commitment, and any funds not able to be obligated because of statutory limitations may be available for bilateral PEPFAR programs.

Oversight of the Global Fund remains a top priority, as well as continued support for an independent Office of the Inspector General. Therefore, the Committee recommendation continues language withholding 10 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appro-

priations that the Secretariat and Board of the Global Fund have not adopted policies that would make the work of the OIG less transparent or less comprehensive.

The Committee directs the Secretary of State to provide to the Committees on Appropriations an update to the report required in House Report 113–185 on Global Fund issues related to financial systems, taxation, the United Nations Development Programme, and Secretariat budget transparency.

Vulnerable children.—The Committee encourages OGAC to continue to align existing programs for vulnerable children with the goals and objectives of APCA and ensure that orphans and vulnerable children remain a priority within PEPFAR country programs. The Committee supports the continued integration of APCA’s first objective into PEPFAR Mother-to-Child Transmission Programs; continued programming that focuses on strengthening families and preventing family separation, as well as identifying children outside of parental care for placement into permanent families; and continued support for efforts to meet the needs of children living outside of family care.

DEVELOPMENT ASSISTANCE

Fiscal Year 2017 enacted level	\$2,995,465,000
Fiscal Year 2018 request	0
Committee recommendation	2,780,971,000
Change from enacted level	– 214,494,000
Change from request	+2,780,971,000

The Committee recommendation includes \$2,780,971,000 for Development Assistance.

The Committee recommendation does not endorse the proposal in the fiscal year 2018 request to eliminate or significantly reduce development programs in the least developed countries and expects such programming to continue.

Agriculture

The Committee includes \$1,000,600,000 for food security and agriculture development as authorized by the Global Food Security Act of 2016 (P.L. 114–195). The Committee appreciates the whole-of-government approach presented in the Global Food Security Strategy and directs the USAID Administrator to consult with the Committees on Appropriations on such strategy, including the benchmarks and performance metrics. The Committee recognizes the importance of biofortification as a part of the global food security strategy and urges continued support for such efforts. The Committee notes the positive impact large-scale irrigation systems could have if accessible to smallholder farmers and directs the USAID Administrator to consult with the Committees on Appropriations on such efforts.

The Committee provides \$15,000,000 for a contribution as authorized by section 3202 of Public Law 110–246, as amended by section 3206 of Public Law 113–79.

Feed the Future Innovation Labs.—The Committee recommendation includes not less than \$60,000,000 for the Feed the Future Innovation Labs, and the Committee commends USAID for its increased engagement with United States universities to capitalize on the unparalleled research capacities of United States institu-

tions of higher education to solve the world's most challenging agricultural development and food security problems. The Committee expects that the request level for the Feed the Future Innovation Labs will be designated in the CBJ for fiscal year 2019.

Interagency collaboration.—The Committee notes reports that have called attention to global food security challenges to meet growing demand, from addressing water demands, energy costs, and issues relating to the distribution, utilization, and waste of food. The Committee expects the President to work with the Department of State, USAID, and relevant domestic agencies to align domestic and global efforts related to food security, including to identify research and engagement priorities.

Spend plan.—Pursuant to section 7076 of this Act, the USAID Administrator is required to submit a spend plan on food security and agriculture development and the Committee expects such plan to detail the proposed use of funds by account, office, and country prior to funds being obligated. The spend plan should also identify the level of resources recipient countries are investing in their own food security and agriculture development plans.

Economic Growth

Microenterprise and microfinance.—The Committee recommendation includes not less than \$265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes that USAID is required to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than \$1.25 a day, pursuant to section 251(c) of the Foreign Assistance Act of 1961. The Committee directs the USAID Administrator to prioritize investments in microenterprise and microfinance in sub-Saharan Africa to reach the poorest and most marginalized and to consult with the Committees on Appropriations on efforts to focus existing resources for this purpose. The Committee encourages investment in a variety of financial services that allow the poor to save, borrow, and access insurance, remittances, and other key services. The Committee supports microenterprise and microfinance programs to promote economic development in Mexico and Central America.

The Committee supports funding consistent with prior years to support the programs and activities of the Office of Private Capital and Microenterprise.

Trade capacity building.—The Committee continues to support capacity building activities related to countries with free trade agreements to ensure that United States workers and businesses can compete on a level playing field.

Education

American Schools and Hospitals Abroad (ASHA).—The Committee recommendation includes \$26,000,000 for the ASHA program, which is the same as the fiscal year 2017 enacted level. The Committee continues to recognize the important contributions made to United States foreign policy interests by institutions funded by this program, including fostering a positive image of the United States around the world. The Committee notes the distinct mandate of ASHA from other USAID development programs, including the focus on public diplomacy and fostering American val-

ues, ideas, and practices. The Committee also notes that many of the successful ASHA programs operate in countries that are largely absent of other USAID programs. USAID should consider the strategic impact that ASHA programs can have in particular countries and regions in fostering a stronger commitment to fundamental American values. The Committee expects ASHA funds to continue to be allocated through an open and competitive process. The Committee expects USAID to allocate funds to administer the ASHA program from funds provided for Operating Expenses on a proportionate basis with other agency programs.

Basic education.—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the empowerment of women and girls, and decreased extremism. The Committee recommendation includes not less than \$800,000,000 for basic education programs in this Act and directs USAID to use meaningful metrics in evaluating its basic education programs. The Committee supports increased United States participation in the Global Partnership for Education and includes not less than \$87,500,000 for a contribution.

The Committee is concerned that USAID has not sufficiently integrated programs for pre-primary education into the basic education strategy. Not later than 90 days after enactment of this Act, the USAID Administrator is directed to submit a report to the Committees on Appropriations on the criteria used to determine where pre-primary education programs are funded. The report should also include a list of countries and funding levels for all current pre-primary education programs. The Committee encourages the USAID Administrator to explore opportunities to promote early child development through ongoing activities and programs, including screening for early development delays and training for caregivers about behaviors that promote brain development.

The Committee believes that schools can be centers of learning and development for an entire community and expects programs in other sectors to be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. The Committee recommends USAID provide technical assistance to local partners in order to implement and scale leadership development programs to facilitate and sustain educational opportunities. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis, as well as stakeholders, during continued implementation of the basic education strategy to sustain progress in literacy and basic education programs. Such consultations should include how the strategy will impact all age groups. The Committee supports funds for basic education programs in the Western Hemisphere. The Committee recommends USAID consider school-based eye health programs to help ensure access to eyeglasses for children.

The Committee notes that violence against children can be pervasive in settings where children are expected to be safe and protected, such as homes and schools, and the negative impact such

violence has on education outcomes. The Committee therefore encourages that basic education programs support the objectives and outcomes outlined in the APCA.

The Committee notes the reporting requirement contained in section 7060(a) of this Act and directs USAID to continue to consult with the Committees on Appropriations on progress made to reduce the funding pipeline of basic education assistance.

Higher education.—The Committee recommendation includes \$235,000,000 for assistance for higher education, which is the same as the fiscal year 2017 level. \$10,000,000 is included for partnerships between higher education institutions in the United States and Malawi. The Committee notes the important role United States universities have played in advancing recent innovations in e-learning and directs USAID to include a focus within the partnerships to increase access to higher education through the use of this technology.

In addition, the Committee recommendation includes not less than \$35,000,000 for programs to build institutional capacity of universities and colleges in developing nations through partnerships with United States universities. The Committee directs USAID to initiate new competitive grants for partnerships of a sufficient length and size to make a transformational impact on colleges and universities in developing nations.

The Committee supports the work of the USAID Global Development Lab to accelerate the creation, testing, and scaling of high-impact approaches to development and directs that funds consistent with prior years be made available to continue the Higher Education Solutions Network.

The Committee supports funds for higher education programs in the Western Hemisphere. The Committee notes that reaching underserved populations in Latin America and the Caribbean with educational programs of sufficient duration to provide leadership, language skills, and career training is important for countries' economic and social development. Therefore, the Committee urges USAID to prioritize educational opportunities at post-secondary institutions for underserved populations in the region.

The Committee includes further direction on funds made available under this heading for Vietnam in section 7043 of this report and expects the USAID Administrator to consult with the Committees on Appropriations on the use of funds for higher education programs in the country.

The Committee expects funds provided for higher education to be made available through open and competitive processes.

Global Programs

The Committee includes language on conservation and programs to combat trafficking in persons under section 7060 of this report.

African descent.—The Committee directs the USAID Administrator to continue to consult with the Committees on Appropriations on steps taken by USAID to address the specific needs of people of African descent in countries in which USAID operates.

Burn prevention.—The Committee supports burn prevention efforts through the distribution of fire-safe cookstoves and directs that USAID consult with the Committees on Appropriations on the estimated need and cost effectiveness of programs that focus on es-

sential treatment for children with disabling burn injuries. The Committee further directs that USAID integrate burn prevention and treatment into existing programs, as appropriate.

Child marriage.—The Committee recommends funding at not less than the fiscal year 2017 level for programs that reduce the incidence of child marriage and to meet the needs of married girls. The Committee notes advances made in Kenya against child marriage and encourages the USAID Administrator to support such efforts.

Cooperative Development Program.—The Committee provides \$12,000,000 for USAID's Cooperative Development Program. The Committee directs the USAID Administrator to consult with the Committees on Appropriations on cooperative development programs for financial systems including how USAID is complying with the requirements of 22 U.S.C. § 2151i(2).

Domestic resource mobilization.—The Committee supports the efforts of USAID and the Office of Technical Assistance of the Department of the Treasury to help countries better mobilize their own financial resources. Domestic resource mobilization offers the opportunity to create tools and capacity in partner countries to increase the accountability of governments to their people and significantly raise new resources to invest in and achieve their health, education, and other development goals. The USAID Administrator shall consult with the Committees on Appropriations to identify specific countries where such assistance should be programmed.

Measuring results.—The Committee notes the mainstreaming of country ownership throughout USAID's revised program cycle guidance and requests USAID adopt agency-wide metrics with which to measure progress achieving locally owned sustainable development.

Ocean Freight Reimbursement Program.—The Committee includes \$1,500,000 for USAID's Ocean Freight Reimbursement Program to continue support for Private Voluntary Organizations through a competitive grant program pursuant to section 123(b) of the Foreign Assistance Act of 1961. The USAID Administrator is directed to consult with the Committees on Appropriations on the administration of the program for fiscal year 2018.

Public-private partnerships and innovative solutions.—The Committee supports USAID's continued engagement with private sector to leverage additional funding and to support innovative solutions to development and global health problems, including through the Global Development Lab.

Reconciliation programs.—The Committee provides \$26,000,000 under this heading and Economic Support Fund to support people-to-people reconciliation programs that bring together individuals of different ethnic, religious, and political backgrounds from areas of civil strife and war, of which \$10,000,000 shall be for reconciliation activities between Israelis and Palestinians. Funds shall be awarded through a competitive grant process. The Committee expects the Department of State and USAID to ensure that funds provided for reconciliation programs in the Middle East include a rigorous vetting and evaluation process and are consistent with United States foreign policy objectives in the region.

Victims of torture.—The Committee supports continued funding for the USAID victims of torture programs.

Water, sanitation, and hygiene (WASH).—The Committee recommendation includes not less than \$400,000,000 in this Act for long-term, sustainable water supply, sanitation, and hygiene projects pursuant only to Public Law 109–121, as amended by Public Law 113–289. The Committee directs that not less than \$145,000,000 of such funds be made available for programs and activities in sub-Saharan Africa, which should be prioritized for the poorest communities and countries in accordance with Public Law 113–289. The Committee expects these programs to include robust monitoring and evaluation and directs USAID to consult with the Committees on Appropriations on these efforts. Access to adequate water, sanitation, and hygiene is a critical component of disease prevention, and the Committee supports greater integration of WASH services with nutrition and health programs, which reinforces priority actions identified in the USAID Water and Development Strategy. The Committee notes that a lack of access to toilets, adequate sanitation, and hygiene products impacts women and girls in particular and recommends USAID address this issue in the design of WASH programs. The Committee directs the USAID Administrator to submit a report, not later than 90 days after enactment of this Act, on how such issues are included in the design and implementation of WASH programs, including ensuring the availability of feminine hygiene products. The Committee notes the work of academic institutions in WASH programs in West Africa and supports catalytic approaches that increase capacity of national and regional institutions to replicate successful models for safe water and sanitation and improved hygiene throughout the region.

INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2017 enacted level ^{1,2}	\$498,483,000
Fiscal Year 2018 request ¹	690,259,000
Committee recommendation ¹	1,033,483,000
Change from enacted level	+535,000,000
Change from request	+343,224,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$1,033,483,000 for International Disaster Assistance, when combined with funds provided under title VIII the total is \$2,821,686,000.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons. Funds are also provided for the Emergency Food Security Program, as authorized in the Global Food Security Act of 2016 (P.L. 114–195).

The Committee notes that additional funds were provided under this heading in title VIII of division J of Public Law 115–31 for famine prevention, relief, and mitigation. These funds were intended to address urgent needs and the Committee notes that at

this time significant balances remain available for obligation. The Committee urges the USAID Administrator to expeditiously program the remaining famine relief balances. The Committee will review the need for further famine relief funds as the appropriation process proceeds.

Child protection.—The Committee recognizes the need for additional protection of children in conflict and crisis settings and encourages the Office of Foreign Disaster Assistance to play an increasing leadership role to protect children in humanitarian crises.

TRANSITION INITIATIVES

Fiscal Year 2017 enacted level ^{1,2}	\$35,600,000
Fiscal Year 2018 request ¹	30,000,000
Committee recommendation ¹	30,000,000
Change from enacted level	– 5,600,000
Change from request	0

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$30,000,000 for Transition Initiatives. When combined with funds provided under title VIII, the amount recommended is the same as the request.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick-impact activities for conflict prevention or stabilization.

The Committee recommendation continues the following requirements: (1) funds made available under this heading may only be administered by the Office of Transition Initiatives (OTI); (2) five days prior to starting a new program, USAID must submit a report to the Committees on Appropriations; and (3) up to \$15,000,000 of funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for the purposes and with the authorities provided under this heading if the Secretary of State determines it is in the national interest and following consultation with the Committees on Appropriations.

The Committee directs OTI to submit a report to the Committees on Appropriations summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2018, including programs supported with transferred funds, subject to the reporting requirements of the Committees on Appropriations.

COMPLEX CRISES FUND

Fiscal Year 2017 enacted level ¹	\$10,000,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	– 10,000,000
Change from request	0

¹In addition, the fiscal year 2017 enacted level includes funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include an appropriation for the Complex Crises Fund.

DEVELOPMENT CREDIT AUTHORITY

Program Account:	
Fiscal Year 2017 enacted level	\$50,000,000
Fiscal Year 2018 request	60,000,000
Committee recommendation	50,000,000
Change from enacted level	0
Change from request	- 10,000,000
Administrative Expenses:	
Fiscal Year 2017 enacted level	\$10,000,000
Fiscal Year 2018 request	9,120,000
Committee recommendation	9,120,000
Change from enacted level	- 880,000
Change from request	0

The Committee recommendation includes a ceiling of \$50,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority (DCA) program. The Committee recommendation includes an appropriation of \$9,120,000 for administrative expenses.

The Act includes a requirement that USAID notify the Committees on Appropriations prior to the use of gifts for DCA transactions or in transactions resulting in negative subsidy.

The Committee notes that USAID must submit a spending report to the Committees on Appropriations as required in section 7076 of this Act.

ECONOMIC SUPPORT AND DEVELOPMENT FUND

Fiscal Year 2017 enacted level	\$0
Fiscal Year 2018 request	2,229,350,000
Committee recommendation	0
Change from enacted level	0
Change from request	- 2,229,350,000

The Committee notes there is merit to consolidating certain accounts if it achieves efficiencies while maintaining the integrity of the authorized purposes of such accounts. However, given that the management review at the Department of State and USAID has not concluded and the authorizing congressional committees of jurisdiction have not yet had a chance to review such consolidations, the Committee has deferred the decision to consolidate accounts and therefore does not recommend funds under this heading.

ECONOMIC SUPPORT FUND

Fiscal Year 2017 enacted level ^{1,2}	\$1,041,761,000
Fiscal Year 2018 request ¹	0
Committee recommendation ¹	1,041,761,000
Change from enacted level	0
Change from request	+1,041,761,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes \$1,041,761,000 for Economic Support Fund. Additional funds are provided under title VIII.

The Committee notes that funds are requested under this heading to advance United States interests by helping countries meet political, economic, and security needs.

Africa

The Committee provides additional direction on programs in this region under section 7042 of this report.

Democratic Republic of the Congo (DRC).—The Committee recommendation includes \$71,000,000 for the DRC, which is the same as the request. Funds are provided to support economic and agricultural development opportunities, as a result of the improving investment climate in the DRC, including in eastern DRC. Funds should also support democracy and governance, rule of law, and civil society capacity building. The Committee notes the success of public-private partnerships to help small farmers with agricultural development initiatives and encourages USAID to continue to support such efforts.

Somalia.—The Committee supports continued funding for Somalia to support the formation of legitimate, durable institutions that will enhance peace and stability in the country. The Secretary of State is directed to submit an update to the report required under this heading in House Report 114–693.

East Asia and the Pacific

People's Republic of China (PRC).—The Committee recommendation includes a prohibition on direct assistance to the Government of the PRC from this account.

Tibet.—The Committee includes \$8,000,000, which is the same as the fiscal year 2017 enacted level, to support activities that preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan autonomous areas in the PRC. The Committee notes the development challenges facing Tibetan communities in South Asia and includes \$6,000,000, which is the same as the fiscal year 2017 enacted level, to continue to support Tibetan communities in India and Nepal in the areas of education, skills development, and entrepreneurship.

Near East

The Committee provides additional direction on programs in the region under section 7041 of this report.

Lebanon scholarships.—The Committee includes not less than \$12,000,000 for scholarships for Lebanese students with high financial need to attend not-for-profit educational institutions in Lebanon that meet standards comparable to those required for American accreditation. Students graduating from public and private high schools in Lebanon should be eligible for scholarships if they demonstrate financial need, have strong academic records, and show potential to contribute to the long-term political, economic, and social development of Lebanon. The Committee directs that these funds be awarded through an open and competitive process.

Middle East Partnership Initiative (MEPI) scholarship program.—The Committee includes \$12,000,000 to continue the MEPI scholarship program.

Middle East Regional Cooperation Program.—The Committee includes \$5,000,000 for the Middle East Regional Cooperation Program, which is the same as the fiscal year 2017 level.

Near East Regional Democracy.—The Committee includes \$32,000,000 for the Near East Regional Democracy program, which

is the same as the fiscal year 2017 enacted level. The Committee expects a portion of the funds provided above the request to be used to support programs to increase the participation of women in politics, including as candidates in elections, and in consultation with diaspora communities in the United States.

Scholarship program for refugees in Lebanon.—The Committee includes \$2,000,000 to continue the university pilot program for refugees in Lebanon. Such funds are in addition to funds made available for assistance for Lebanon under this heading. The USAID Administrator is directed to consult with the Committees on Appropriations on an ongoing basis on how the program will be administered consistent with the Lebanon scholarship program at not-for-profit educational institutions in Lebanon that meet the standards required for American accreditation, and other matters related to implementation.

South and Central Asia

The Committee provides additional direction on programs in this region under section 7044 of this report.

The Committee supports regional economic integration programs that support transit, trade, and energy linkages in the region and increase economic growth and stability by expanding trade through neighboring countries.

Western Hemisphere

Cuba.—The Committee recommendation includes \$30,000,000 for programs to promote democracy and strengthen civil society in Cuba, of which not less than \$8,000,000 shall be for the NED. The remaining funds should be administered by DRL, the Bureau of Western Hemisphere Affairs and USAID, and the Committee encourages these bureaus and USAID to consider the unique capabilities of the core institutes of the NED in implementing similar programs. The Committee directs that funds shall only be used for programs and activities pursuant to section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996 and section 1705 of the Cuban Democracy Act of 1992, and shall not be used for business promotion, economic reform, entrepreneurship or any other assistance that is not democracy-building. With respect to grantee selection and implementation, the Committee directs that grants exceeding \$1,000,000, or to be implemented over a period of 12 months, shall be awarded only to organizations with experience promoting democracy inside Cuba.

Venezuela.—The Committee recommendation provides \$8,000,000 for democracy programs in Venezuela.

Other Assistance for Latin America and the Caribbean.—The Committee provides direction for other countries and programs in Latin America and the Caribbean under section 7045 of this report.

Global Programs

Foreign assistance resources.—The Committee recommendation includes the request for the Office of U.S. Foreign Assistance Resources to support aid transparency and evaluation.

Green Climate Fund (GCF).—Section 7034 prohibits funds in this Act and prior Acts making appropriations for the Department of

State, foreign operations, and related programs for a contribution, grant, or any other payment to the GCF.

Independent media.—The Committee continues to support assistance for independent media, including in Afghanistan, Burma, and Pakistan.

National Ocean Policy.—The Committee notes that no funds are requested in fiscal year 2018 for the implementation of the National Ocean Policy, and the Committee recommendation includes no funding for this purpose. The Committee further notes that any funds obligated in support of this policy are subject to the notification requirements contained in this Act.

Parliamentary exchanges.—The Committee includes \$1,900,000 for the House Democracy Partnership and encourages coordination with USAID in implementing parliamentary strengthening programs.

The Committee notes concerns about USAID decreasing legislative strengthening programs in emerging and transitioning democracies. The Committee directs the USAID Administrator to support legislative strengthening programs in those countries where the House Democracy Partnership is engaged in an active program.

Rule of law and judicial reform.—The Committee believes the rule of law is fundamental to promoting democracy and sustainable development. The Committee notes that the rule of law is strengthened by promoting independent judiciaries, human rights and women's rights, combating human trafficking and corruption, and increasing public accountability and access to justice. The Committee continues to support programs to develop fair and transparent judicial systems that advance the rule of law worldwide.

DEMOCRACY FUND

Fiscal Year 2017 enacted level	\$210,500,000
Fiscal Year 2018 request	0
Committee recommendation	210,500,000
Change from enacted level	0
Change from request	+210,500,000

The Committee includes \$210,500,000 for Democracy Fund, which is the same as the fiscal year 2017 enacted level.

Funds included under this heading were requested under Economic Support and Development Fund. Of the funds provided, \$145,375,000 shall be for the Human Rights and Democracy Fund of DRL at the Department of State, and \$65,125,000 shall be for the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal Year 2017 enacted level ^{1,2}	\$291,638,000
Fiscal Year 2018 request	0
Committee recommendation	691,571,000
Change from enacted level	+399,933,000
Change from request	+691,571,000

¹In addition, the fiscal year 2017 enacted level includes funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$691,571,000 for Assistance for Europe, Eurasia and Central Asia. Additional funds are provided under title VIII.

Cyprus.—The Committee is aware that no funds are requested for Cyprus, but should the Secretary of State decide to provide funds, such assistance should only be used only for measures aimed at reunification and designed to reduce tensions and promote peace and cooperation between the two communities on Cyprus. The Committee notes that such programs are subject to the requirements of section 7015 of this Act.

Moldova.—The Committee recommendation includes sufficient funding to continue programs under this heading for Moldova.

Reconciliation programs.—The Committee expects that funds will be made available to further the economic, social development, and reconciliation goals of Public Law 99–415 at levels consistent with amounts provided in prior years.

Research and training.—The Committee recommendation supports programs made pursuant to section 7034(d) of this Act for research and training authorized by the Soviet-Eastern European Research and Training Act of 1983.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2017 enacted level ^{1,2}	\$912,802,000
Fiscal Year 2018 request ¹	715,241,000
Committee recommendation ¹	877,802,000
Change from enacted level	– 35,000,000
Change from request	+162,561,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$877,802,000 for Migration and Refugee Assistance. When combined with additional funds for Migration and Refugee Assistance provided under title VIII, the amount recommended is the same as the fiscal year 2017 enacted level less additional amounts made available in the Security Assistance Appropriations Act, 2017.

Of the funds made available under this heading in this title, the Committee recommendation includes not less than \$35,000,000 to respond to small-scale emergency humanitarian requirements.

Minority communities.—Conflict and instability in the Middle East and Africa intensify the challenges facing minority communities, including Christian populations. The Committee urges the Secretary of State to ensure that eligible individuals and families from such communities have access to humanitarian assistance and resettlement services.

Resettlement in Israel.—The Committee recommendation includes not less than \$7,500,000 for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, which is the same as the request and similar to language carried in prior years.

Syrian refugee assistance.—Not later than 90 days after enactment of this Act, the Secretary of State shall submit to the Committee on Appropriations, a report detailing country commitments and plans, including non-traditional donors, to assist in the Syrian refugee crisis. The report should also include the type and duration of the pledge, and whether such countries have followed through

with their commitments. The report shall be submitted in unclassified form, but may include a classified annex.

Tibetan refugees.—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at a level commensurate with prior years. The Committee is concerned about reports that Nepalese officials have handed over Tibetan refugees to Chinese border authorities, in contravention of Nepal's international obligations to protect refugees fleeing persecution. The Committee supports efforts by the Secretary of State to work with the Government of Nepal to provide safe transit for Tibetan refugees and legal protections to Tibetans residing in Nepal.

United Nations Relief and Works Agency (UNRWA) accountability.—The Committee recommendation includes language in section 7048(d) of this Act prohibiting funds appropriated under this heading from being made available to UNRWA until the Secretary of State certifies and reports to the Committees on Appropriations that UNRWA is:

(1) utilizing Operations Support Officers in the West Bank, Gaza, and other fields of operation to inspect UNRWA installations and reporting any inappropriate use;

(2) acting promptly to address any staff or beneficiary violation of its own policies (including the policies on neutrality and impartiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;

(3) implementing procedures to maintain the neutrality of its facilities, including implementing a no-weapons policy, and conducting regular inspections of its installations, to ensure they are only used for humanitarian or other appropriate purposes;

(4) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c) of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;

(5) taking steps to ensure the content of all educational materials currently taught in UNRWA-administered schools and summer camps is consistent with the values of human rights, dignity, and tolerance and does not induce incitement;

(6) not engaging in operations with financial institutions or related entities in violation of relevant United States law, and is taking steps to improve the financial transparency of the organization; and

(7) in compliance with the UN Board of Auditors' biennial audit requirements and is implementing in a timely fashion the Board's recommendations.

The Committee directs that in reviewing whether UNRWA is meeting the requirements of paragraph (2), the Secretary of State shall ensure that UNRWA's employment policies prohibit staff from being members of militant political parties or a Foreign Terrorist Organization designated pursuant to section 219 of the Immigration and Nationality Act, including members of Hamas.

House Report 114–693 directed the Secretary of State to include in the annual report required by section 4 of the United Nations Participation Act of 1945 (Public Law 79–264) a justification of why it is in the national interest of the United States to provide funds to UNRWA. It further directed the Secretary to include in the jus-

tification an analysis of the current definition of Palestinian refugees that is used by UNRWA, how that definition corresponds with, or differs from, that used by UNHCR, other UN agencies, and the United States Government, and whether such definition furthers the prospects for lasting peace in the region. In addition, the Committee further urges the Secretary of State, in consultation with the United States Ambassador to the UN and other donor countries, to review UNRWA's contemporary mandate as approved by the UN General assembly and report back to the Committees on Appropriations about the findings of that review.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE
FUND

Fiscal Year 2017 enacted level ¹	\$10,000,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	- 10,000,000
Change from request	0

¹In addition, the fiscal year 2017 enacted level includes funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include funds under this heading. Funds previously provided under the heading have been included under Migration and Refugee Assistance. The Committee directs the Secretary of State to provide a report to the Committees on Appropriations on any available balances remaining under the Emergency Refugee and Migration Assistance Fund not later than 45 days after enactment of this Act.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2017 enacted level	\$410,000,000
Fiscal Year 2018 request	398,221,000
Committee recommendation	398,221,000
Change from enacted level	- 11,779,000
Change from request	0

The Committee recommendation includes \$398,221,000 for Peace Corps.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation continues the ban on the use of funds for abortion, with certain exceptions, and requires an operating plan pursuant to section 7076 of this Act.

The Committee recommendation continues the requirement that the Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend a domestic or overseas office or country program. The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations, listing all decisions made during the fiscal year to change the status of offices or country programs and the justifications for such decisions, subject to the reporting procedures of the Committees on Appropriations.

MILLENNIUM CHALLENGE CORPORATION

Fiscal Year 2017 enacted level	\$905,000,000
Fiscal Year 2018 request	800,000,000
Committee recommendation	800,000,000
Change from enacted level	- 105,000,000
Change from request	0

The Committee recommendation includes \$800,000,000 for Millennium Challenge Corporation. The Committee recommendation includes a limitation of \$102,400,000 for administrative expenses and not more than \$100,000 may be for representational expenses.

Corruption.—The Committee directs the CEO of the Millennium Challenge Corporation (MCC) to continue to update the Committees on Appropriations on efforts to seek better data on governance and other measures of corruption.

MCC mandate.—The Committee continues to direct the CEO of the MCC to include the corresponding economic rate of return estimated for each line item funded in the compact in congressional notifications submitted for new compacts.

Reporting requirements.—The Committee directs the MCC to continue to adhere to the directives contained in House Report 114–154 with respect to reporting requirements.

INTER-AMERICAN FOUNDATION

Fiscal Year 2017 enacted level	\$22,500,000
Fiscal Year 2018 request	4,565,000
Committee recommendation	11,250,000
Change from enacted level	- 11,250,000
Change from request	+6,685,000

The Committee recommendation includes \$11,250,000 for the Inter-American Foundation. The Committee recommendation does not assume the closure of the Inter-American Foundation (IAF), as proposed by the fiscal year 2018 request.

The Committee directs the IAF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act.

UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Fiscal Year 2017 enacted level	\$30,000,000
Fiscal Year 2018 request	8,332,000
Committee recommendation	15,000,000
Change from enacted level	- 15,000,000
Change from request	+6,668,000

The Committee recommendation includes \$15,000,000 for the United States African Development Foundation. The Committee recommendation does not assume the closure of the United States African Development Foundation (USADF), as proposed by the fiscal year 2018 request.

The Committee directs the USADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act for new grants.

The Committee notes that the USADF must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal Year 2017 enacted level	\$30,000,000
Fiscal Year 2018 request	25,455,000
Committee recommendation	25,455,000
Change from enacted level	-4,545,000
Change from request	0

The Committee recommendation includes \$25,455,000 for International Affairs Technical Assistance by the Department of the Treasury.

TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2017 enacted level ^{1,2}	\$889,664,000
Fiscal Year 2018 request ¹	695,550,000
Committee recommendation ¹	848,139,000
Change from enacted level	-41,525,000
Change from request	+152,589,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes \$848,139,000 for International Narcotics Control and Law Enforcement. Additional funds are provided under title VIII.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Caribbean Basin Security Initiative	\$25,200
Central America Regional Security Initiative	230,000
Colombia	143,000
Combating wildlife poaching and trafficking	50,000
Countering Russian Influence Fund	20,000
Cybercrime and Intellectual Property Rights	10,000
Demand Reduction	12,500
Egypt	2,000
Georgia	4,000
International Law Enforcement Academies	25,000
International Organized Crime	58,000
Mexico	90,000
Morocco	5,000
Peru	33,500
Tunisia	13,000
Ukraine	30,000
Western Hemisphere Regional Security Cooperation	10,000

Not later than 45 days after enactment of this Act and prior to the initial obligation of funds appropriated under this heading, the Committee directs the Secretary of State to submit a report to the Committees on Appropriations on the proposed uses of funds in a manner similar to prior years. The Committee notes that such re-

port does not meet the notification requirements under section 7015 of this Act.

Programs

Cybercrime and intellectual property rights.—The Committee recommendation supports the efforts of United States Government agencies to build the capacity of partner nations to combat cybercrime and strengthen law enforcement in the area of intellectual property rights. The Committee recommendation provides funding above the request to address the evolving threats in cyberspace and assist partner countries to prevent and respond to cybercrime. Not later than 45 days after enactment of this Act and prior to the initial obligation of funds for such purposes, the Secretary of State is directed to submit a spend plan to the Committees on Appropriations of assistance planned under this heading to combat cybercrime, including bilateral and global programs funded under this heading, along with a description of the activities planned for each country.

The Committee supports the placement of Intellectual Property Law Enforcement Coordinators in locations around the world to help coordinate United States training and mentor partner enforcement agencies.

International organized crime.—The Committee recommendation includes \$58,000,000 for programs to combat international organized crime, which is the same as the request. Not later than 45 days after enactment of this Act, the Secretary of State is directed to submit a spend plan to the Committees on Appropriations of assistance planned under this heading to combat international organization crime, including bilateral and global programs funded under this heading, along with a description of the activities planned for each country.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal Year 2017 enacted level ^{1,2}	\$500,696,000
Fiscal Year 2018 request ¹	312,766,000
Committee recommendation ¹	617,873,000
Change from enacted level	+117,177,000
Change from request	+305,107,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$617,873,000 for Nonproliferation, Anti-terrorism, Demining and Related Programs. Additional funds are provided under title VIII. Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Nonproliferation programs	\$283,556
Nonproliferation and Disarmament Fund	[25,000]
Export Control and Related Border Security Assistance	[59,656]

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS—Continued

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
<i>Global Threat Reduction</i>	[70,000]
Anti-terrorism programs	358,000
<i>Antiterrorism Assistance Program</i>	[182,000]
[<i>of which, airport and aviation security</i>]	[20,000]
<i>Counterterrorism Financing</i>	[12,500]
<i>Terrorist Interdiction Program</i>	[36,000]
<i>Counterterrorism Partnerships Fund</i>	[127,500]
Conventional Weapons Destruction	196,900
Total, Non-Proliferation, Anti-terrorism, Demining and Related Programs	838,456
<i>of which, OCO</i>	[220,583]

Nonproliferation programs.—The Committee includes \$283,556,000 for Nonproliferation Programs. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical United States national security. The Committee urges close coordination among all agencies involved in nonproliferation activities.

The Committee recommendation includes not less than the request for a voluntary contribution to the IAEA to support programs that promote nuclear safeguards, nuclear safety and security, the responsible use of nuclear energy, and the peaceful uses of nuclear technologies. The Committee expects the Secretary of State to prioritize funding to support the IAEA's verification activities, including monitoring Iran's nuclear commitments under the Joint Comprehensive Plan of Action.

Antiterrorism programs.—The Committee recommendation includes \$358,500,000 in this Act for Antiterrorism programs, including \$182,000,000 for the Antiterrorism Assistance Program, which provides counterterrorism law enforcement training to partner countries.

The Committee recommendation provides \$20,000,000 to strengthen international airport and aviation security, including passenger and baggage screening, and crisis response. In programming such funds, the Department of State should consider national security risks to the United States and the extent to which countries are meeting international standards for airport and aviation security. Not later than 45 days after enactment of this Act, the Secretary of State is directed to submit an updated spend plan to bolster airport and aviation security in key countries.

The Committee recommendation supports efforts of the Department of State and other Federal agencies to assist foreign countries to detect, disrupt, and dismantle terrorist financial networks. The Committee recommendation also supports efforts to assist countries at risk from terrorist activity enhance their border security capabilities through the Terrorist Interdiction Program.

The Committee recommendation includes \$127,500,000 in this Act for the Counterterrorism Partnerships Fund.

Conventional Weapons Destruction.—The Committee includes \$196,900,000 for Conventional Weapons Destruction Programs and encourages the Secretary of State to continue support for programs in Angola, Zimbabwe, Cambodia, Sri Lanka, Laos, and Vietnam.

The Committee notes the increases in funding for demining programs over the last decade and believes an examination is needed to ensure strategic direction of these programs. The Committee urges the Secretary of State to conduct an assessment of such programs, which should include: consideration of United States national security interests; risk factors in each country; cooperation of host countries in program implementation; efficiency and effectiveness of ongoing programs; and support for similar activities from sources other than the United States Government. The Committee recommends the Secretary establish goals and graduation criteria for each country. The Committee directs the Secretary to consult with the appropriate congressional committees on these matters not later than 45 days after enactment of this Act.

PEACEKEEPING OPERATIONS

Fiscal Year 2017 enacted level ^{1,2}	\$135,041,000
Fiscal Year 2018 request ¹	122,300,000
Committee recommendation ¹	135,041,000
Change from enacted level	0
Change from request	+12,741,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes \$135,041,000 for Peacekeeping Operations. Additional funds are provided under title VIII.

Child soldiers.—The Committee includes language in section 7034 of this Act requiring that funds should not be used to support military training or operations that include child soldiers.

Global Peace Operations Initiative.—The Committee includes \$61,000,000 for the Global Peace Operations Initiative, which is the same as the fiscal year 2017 level, including to support the Africa Contingency Operations Training and Assistance program.

Near East.—The Committee recommendation includes \$31,000,000 for the Multinational Force and Observers Mission (MFO) in the Sinai, which is the same as the request. The Committee directs that funds made available above the level of the United States contribution are intended to address ongoing force protection requirements and emerging needs to protect and sustain the MFO mission in the Sinai.

Somalia.—Consistent with prior years, the Committee recommendation includes funds under this heading in title VIII for the UN Support Office for the African Union Mission in Somalia, instead of under Contributions for International Peacekeeping Activities. The Committee recommendation allows bills to be paid for such mission up to the statutory rate.

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal Year 2017 enacted level	\$110,300,000
Fiscal Year 2018 request	100,160,000
Committee recommendation	105,160,000
Change from enacted level	– 5,140,000
Change from request	+5,000,000

The Committee recommendation includes \$105,160,000 for International Military Education and Training.

The Committee notes that International Military Education and Training (IMET) and Expanded International Military Education and Training (E-IMET) programs are a valuable part of United States security assistance. In addition to providing professional training and education, IMET exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and internationally recognized standards of individual and human rights. IMET and E-IMET serve as tools to strengthen military alliances and international coalitions that are critical to United States national security.

Burma.—The Committee recommendation does not include assistance for Burma under this heading.

Country levels.—The Committee provides not less than the fiscal year 2017 level for Malta. The Committee recommendation does not provide funding for Nicaragua.

Countering Russian Influence Fund.—The Committee recommendation includes \$5,000,000 for the Countering Russian Influence Fund.

Report.—The Secretary of State, in consultation with the Secretary of Defense, is directed to submit a report to the appropriate congressional committees on changes made in the current fiscal year to enhance IMET and E-IMET and recommendations for the following fiscal year. Such report should be submitted concurrently with the report required by section 7034(b)(6) of this Act.

FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2017 enacted level ^{1,2}	\$4,785,805,000
Fiscal Year 2018 request ¹	4,670,713,000
Committee recommendation ¹	5,625,863,000
Change from enacted level	+840,058,000
Change from request	+955,150,000

¹In addition, the fiscal year 2017 enacted level, the fiscal year 2018 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

²The fiscal year 2017 enacted level also excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes \$5,625,863,000 for Foreign Military Financing Program. Additional funds are provided under title VIII.

The Committee recognizes that the Foreign Military Financing Program is a key component of building partner nation capacity to address common threats and helping allies and partners defend themselves. Foreign Military Financing Program provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables nations to improve defensive capabilities, fosters bilateral military relationships with the United States, and builds interoperability in joint missions.

The Committee recommendation continues prior year language allowing the Secretary of State to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations.

Funds for certain programs under this heading are allocated according to the following table and subject to section 7019 of this Act:

FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Program/Activity	Budget Authority
Belize	\$1,000
Colombia	38,525
Costa Rica	5,000
Countering Russian Influence Fund	50,000
Egypt	1,300,000
El Salvador	1,900
Estonia	8,000
Georgia	35,000
Guatemala	1,740
Honduras	4,500
Israel	3,100,000
Iraq	250,000
Jordan	450,000
Latvia	8,000
Lithuania	8,000
Mexico	5,000
Moldova	12,750
Morocco	10,000
Panama	2,000
Peru	1,800
State Western Hemisphere Regional/Central America	12,500
State Western Hemisphere Regional/Caribbean Basin Security Initiative	7,500
Tunisia	65,000
Ukraine	95,000

Argentina.—The Committee notes renewed security cooperation and engagement between Argentina and the United States. The Committee supports the use of funds in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs for mutually agreed upon goals in the areas of counternarcotics, law enforcement, and peacekeeping.

Asia and the Pacific.—The Committee remains concerned about the military modernization of the PRC and the increasing frequency of aggressive claims in territorial disputes, including on the seas and in cyberspace. The Committee encourages the Administration to continue to engage with allies in the region on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs. Foreign Military Financing Program resources should emphasize building the maritime security capabilities of United States partners in Southeast Asia and the Pacific. The Secretary of State should also work with the Secretary of Defense to provide excess defense articles applicable to maritime security missions to countries in the region, as appropriate.

Burma.—The Committee recommendation does not include assistance for Burma under this heading.

Child soldiers.—The Committee includes language in section 7034 of this Act requiring that funds should not be used to support military training or operations that include child soldiers.

Foreign Military Sales and Foreign Military Financing Program.—The Committee remains concerned that interagency processes have kept agreed-upon security assistance and sales from being delivered promptly and efficiently. Section 7034(b) of this Act directs that funds provided under Foreign Military Financing Program be made available to increase the efficiency and effectiveness of foreign military sales programs. The Secretary of State is also

directed to identify in the submission of subsequent CBJ documents any resources required by the Department of State to support measures to increase the efficiency and effectiveness of such programs.

The Secretary of State is directed to continue cooperating with the ongoing review being conducted by the Government Accountability Office to identify reforms that can be made by the Departments of State and Defense to increase the efficiency and effectiveness of the foreign military sales process.

In accordance with subsection (b)(7)(B), the Secretary of State, in coordination with the Secretary of Defense, shall include a list of cases under development for major defense equipment (as defined in section 47 of the Arms Export Control Act) that are above the thresholds identified in section 36(b) of the Arms Export Control Act for which the letter of request is over 180 days old, consultations have not begun with the committees of jurisdiction, and a Letter of Offer has not been submitted. Such list shall include: (1) the date of the letter of request; (2) the amount of the proposed sale; and (3) a description of the defense article or service. The report shall be submitted in unclassified form, but may be accompanied by a classified annex, if necessary. The Secretary of State, in coordination with the Secretary of Defense, shall also be prepared to discuss the status of each case, including whether the case has been received by the Department of State.

Israel.—The Committee recommendation includes \$3,100,000,000 in grants for military assistance to Israel, which is the same as the budget request. The Committee notes that of the funds provided for assistance for Israel, not less than \$815,300,000 is for offshore procurement of military equipment. The Committee recommendation continues prior year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that the Committee recommendation supports the last installment of the current \$30,000,000,000 ten-year United States-Israel MOU. The Committee further notes the continued importance of Israel as a major strategic partner and ally of the United States in an increasingly unstable and critical region of the world. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests in the region and supports the continuation of the MOU framework to strengthen the strategic partnership to the benefit of both the United States and Israel. The Committee emphasizes that the MOU reflects the commitment of the United States to the security of Israel and to ensuring that Israel's qualitative military edge and defense capabilities are maintained.

Kosovo.—The Committee supports continued assistance to the Kosovo Security Force as it makes the gradual transition to a multiethnic army for the Republic of Kosovo.

Lebanon.—The Committee recommendation includes language in section 7041(e) of this Act requiring that certain conditions be met prior to the obligation of funds for assistance for Lebanon. The Committee intends that assistance provided to the Lebanese Armed Forces (LAF) will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee notes that section 7041(e) prohibits funds for the Lebanese Internal Security Forces or the LAF if either organization is

controlled by a foreign terrorist organization and the Committee directs the Secretary of State to consult with the Committee regarding the rigorous implementation of this provision.

Not later than 90 days after enactment of this Act, the Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities. The Committee directs the Secretary of State to regularly consult with the Committees on Appropriations on the activities of the LAF and assistance provided by the United States.

Loan authority.—The Committee recommendation does not include the requested authority for loan assistance on a global basis. The Committee will consider providing this authority on a country-by-country basis and recommends the Department of State include in future congressional budget justifications a detailed analysis and justification for any country for which loan authority is requested.

TITLE V—MULTILATERAL ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal Year 2017 enacted level	\$339,000,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	– 339,000,000
Change from request	0

The Committee recommendation does not include an appropriation for International Organizations and Programs. The Committee notes that funds for a contribution to UNICEF are provided under Global Health Programs.

INTERNATIONAL FINANCIAL INSTITUTIONS

International Monetary Fund (IMF) internal budget.—The Committee expects the Secretary of the Treasury to submit to the Committees on Appropriations the information required in House Report 114–154 regarding IMF surcharges on loans and the internal budget for the IMF and directs the Secretary to provide updated information on such matters for calendar year 2017.

Green Climate Fund.—Section 7034 of this Act prohibits the use of funds in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs for a contribution, grant, or any other payment to the GCF.

Concerns about the World Bank Group

Budget support.—The Committee continues to be concerned about the use of budget support, through Development Policy Loans and Program for Results. Not later than 90 days after enactment of this Act, the Committee directs the Secretary of the Treasury to report to the Committees on Appropriations on the ten countries receiving the highest levels of lending for each instrument during calendar year 2017.

GLOBAL ENVIRONMENT FACILITY

Fiscal Year 2017 enacted level	\$146,563,000
Fiscal Year 2018 request	102,375,000
Committee recommendation	0
Change from enacted level	-146,563,000
Change from request	-102,375,000

The Committee recommendation includes funds for the biodiversity activities of the Global Environment Facility under title III of this Act.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal Year 2017 enacted level	\$1,197,128,000
Fiscal Year 2018 request	1,097,010,000
Committee recommendation	658,661,000
Change from enacted level	-538,467,000
Change from request	-438,349,000

The Committee recommendation includes \$658,661,000 for Contribution to the International Development Association.

CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Fiscal Year 2017 enacted level	\$5,963,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	-5,963,000
Change from request	0

The Committee recommendation does not include an appropriation for Contribution to the International Bank for Reconstruction and Development.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal Year 2017 enacted level	\$21,940,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	-21,940,000
Change from request	0

The Committee recommendation does not include an appropriation for Contribution to the Inter-American Development Bank.

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal Year 2017 enacted level	\$99,233,000
Fiscal Year 2018 request	47,395,000
Committee recommendation	47,395,000
Change from enacted level	-51,838,000
Change from request	0

The Committee recommendation includes \$47,395,000 for Contribution to the Asian Development Fund.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal Year 2017 enacted level	\$32,418,000
Fiscal Year 2018 request	32,418,000
Committee recommendation	32,418,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes \$32,418,000 for Contribution to the African Development Bank.

The Committee recommends a limitation on the amount that the United States Governor of the African Development Bank may subscribe to the callable portion of the United States share of the General Capital Increase.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal Year 2017 enacted level	\$214,332,000
Fiscal Year 2018 request	171,300,000
Committee recommendation	109,387,000
Change from enacted level	– 104,945,000
Change from request	– 61,913,000

The Committee recommendation includes \$109,387,000 for Contribution to the African Development Fund.

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal Year 2017 enacted level	\$30,000,000
Fiscal Year 2018 request	30,000,000
Committee recommendation	30,000,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes \$30,000,000 for Contribution to the International Fund for Agricultural Development.

GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal Year 2017 enacted level	\$23,000,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	– 23,000,000
Change from request	0

The Committee recommendation does not include an appropriation for Global Agriculture and Food Security Program.

TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Fiscal Year 2017 enacted level	\$5,700,000
Fiscal Year 2018 request	5,000,000
Committee recommendation	5,700,000
Change from enacted level	0
Change from request	+700,000

The Committee recommendation includes \$5,700,000 for the Office of Inspector General.

The Committee directs the Office of Inspector General to submit to the Committees on Appropriations its annual audit plan within the first quarter of fiscal year 2018.

ADMINISTRATIVE EXPENSES

Fiscal Year 2017 enacted level	\$110,000,000
Fiscal Year 2018 request	95,500,000
Committee recommendation	95,500,000
Change from enacted level	– 14,500,000
Change from request	0

The Committee recommendation includes \$95,500,000 for Administrative Expenses and does not include funds for a subsidy appropriation.

OVERSEAS PRIVATE INVESTMENT CORPORATION

NONCREDIT ACCOUNT

Fiscal Year 2017 enacted level	\$70,000,000
Fiscal Year 2018 request	60,800,000
Committee recommendation	60,800,000
Change from enacted level	-9,200,000
Change from request	0

The Committee recommendation includes \$60,800,000 for Non-credit Account for the administrative expenses of the Overseas Private Investment Corporation (OPIC).

PROGRAM ACCOUNT

Fiscal Year 2017 enacted level	\$20,000,000
Fiscal Year 2018 request	0
Committee recommendation	10,000,000
Change from enacted level	-10,000,000
Change from request	+10,000,000

The Committee recommendation includes \$10,000,000 for the cost of OPIC's direct and guaranteed loan credit programs. The Committee directs the President of OPIC to submit a report on obligations not less than 14 days after the end of each month and include the weekly amount of the principal and subsidy obligated in the previous month; the weekly amount of principal and subsidy deobligated; the net amount of obligated principal and subsidy by geography, sector, and credit score; the corresponding amount of subsidy remaining for the fiscal year expressed as a dollar amount and percentage; and a projection of the following month's expected obligations of principal and subsidy.

The Committee recommendation does not extend the authorization of OPIC, but defers such action to the authorizing committees of jurisdiction. The Committee recommendation does not assume the closure of OPIC, as proposed by the fiscal year 2018 request.

The Committee directs the President of OPIC to include in the CBJ for fiscal year 2019 a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2018 by category, recipient, country, level of OPIC resources provided, and source year of financing used, as well as any updates to the previous report. The Committee also directs OPIC to provide additional detail, including a description of the positive and negative subsidy assigned to the largest projects and the level of guarantee provided.

The Committee directs OPIC to continue to adhere to the directives contained in House Report 112-494 with respect to investment funds, local currency guarantees, and non-governmental and private and voluntary organizations.

TRADE AND DEVELOPMENT AGENCY

Fiscal Year 2017 enacted level	\$75,000,00
Fiscal Year 2018 request	12,105,000
Committee recommendation	70,500,000
Change from enacted level	– 4,500,000
Change from request	+58,395,000

The Committee recommendation includes \$70,500,000 for the United States Trade and Development Agency. The Committee recommendation does not assume the closure of the United States Trade and Development Agency (USTDA), as proposed by the fiscal year 2018 request.

Procurement assistance.—The Committee recommendation includes funds to support global procurement assistance from USTDA to educate and train foreign governments and public officials about how to establish procurement practices and policies for programs funded in this Act by USAID, MCC, and Department of State assistance programs. The Committee expects that such assistance will focus on training on risk mitigation measures, as well as on integrating life-cycle cost analysis and best-value determination in a fair, transparent manner.

TITLE VII—GENERAL PROVISIONS

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language modified from the prior year with respect to the construction and use of diplomatic facilities, setting limitations and expanding notification and oversight requirements, and placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language modified from the prior year on Department of State management.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role; requiring a determination; and providing a waiver under certain conditions.

Sec. 7009 includes language carried in the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers, and reporting requirements on transfers for the Department of State and USAID.

Sec. 7010 includes language carried in the prior year prohibiting first-class travel and setting certain limitations on computer networks and the promotion of tobacco.

Sec. 7011 includes language modified from the prior year regarding the availability of funds made available in the Act and new language placing a limitation on the authority until the Secretary of State submits the reports required under this section for the last two fiscal years.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Sec. 7013 includes language carried in the prior year withholding assistance to a country where such assistance is subject to taxation, unless the Secretary of State makes certain determinations, and updating a reporting requirement.

The Committee notes that the taxation of foreign assistance by recipient countries remains a problem and directs the Secretary of State to prioritize finding a resolution to the issue by developing a comprehensive plan that addresses failures in preventing taxation of United States assistance.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements for funds made available in the Act.

The Committee notes that all notification requirements apply to funds appropriated in title VIII and designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

Subsection (g) includes modified language requiring notification for certain trust funds. The Committee directs that such notifications include the following information: (1) the office or bureau at USAID, the Department of State, or the Department of the Treasury that will oversee programs and expenditures of the trust fund; (2) the Web site link to publicly available expenditures of the trust fund; (3) assurances that the provisions of this Act or in statute pertaining to funds provided by title III will be adhered to and enforced; (4) a copy of the administrative agreement between the international finance institution (IFI) and the United States, or if not available, a draft of the pending agreement; and (5) whether direct government assistance will be provided by the trust fund and specific risk mitigation and anti-corruption steps being taken by the trust fund.

Sec. 7016 includes language carried in the prior year regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to the prior year regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language modified from the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year prohibiting the use of assistance for certain representation expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language carried in the prior year regarding authorization requirements.

Sec. 7023 includes language carried in the prior year defining the terms “program, project, and activity”.

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, IAF, and the USADF.

Sec. 7025 includes language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to IFIs.

Sec. 7030 includes language carried in the prior year regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance Web site.

In subsection (c), the Committee notes that the Department of State has interpreted the term “significant corruption” in this subsection to be corrupt activities that would result in a denial under the 2004 Presidential Proclamation 7750.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

The Committee continues to support the efforts of the Parliamentary Forum for Democracy in advancing democracy and democratic institutions around the world. The Committee directs the Secretary of State and USAID Administrator, in consultation with NED, to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on how to expand such efforts.

The Committee expects country strategies to include performance measures for democracy programs which examine outcome, output, and efficiency measures.

With respect to the provision of assistance made available in this Act for democracy programs, the Secretary of State and USAID Administrator should prioritize using organizations with significant experience implementing such programs and that demonstrate successful outcomes.

The Committee supports continued investments in programs that enhance the success of elections, including through comprehensive programs that use flexible and cost-effective methods to help prepare for and manage elections, train political parties, educate voters, and enhance transparency and accountability.

Sec. 7033 includes language modified from the prior year regarding international religious freedom.

Subsection (a) designates funds for the Office of International Religious Freedom, including for the continued development and implementation of an international religious freedom curriculum in accordance with section 708 of the Foreign Service Act of 1980, as amended by the IRFA.

Subsection (b)(2) designates \$10,000,000 from funds appropriated under Economic Support Fund for programs to protect vulnerable and persecuted religious minorities, including for programs authorized by section 5 of H.R. 390, the Iraq and Syria Genocide Emergency Relief and Accountability Act of 2017, as passed by the House of Representatives on June 6, 2017.

Paragraphs (3) and (4) of subsection (b) include directives concerning the provision of humanitarian assistance for relief for vulnerable and persecuted religious minorities and the delivery of international broadcasting programs related to religious freedom.

Sec. 7034 includes language modified from the prior year granting certain special authorities and limitations relating to funds made available in the Act.

Subsection (b)(3)(B) is language carried in the prior year directing funds for DNA forensic technology to combat human trafficking in Central America and Mexico. These funds are in addition to funds made available pursuant to section 7060(f) of this Act. The Committee notes that DNA forensic science and DNA databases have a unique capability to confirm identities and have proven to be an effective tool in deterring and preventing human trafficking. The Committee expects the Department of State to work in partnership to further develop the capacity of the governments of Central America and Mexico to utilize DNA forensic science and databases to combat trafficking in persons. These efforts should include collaboration with local law enforcement, civil society, and academic institutions and also leverage investments from the private sector. The Committee directs the Secretary of State to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on the use of such funds. The Committee expects these funds to be provided through an open and competitive process.

Sec. 7035 continues language carried in the prior year related to the Arab League Boycott of Israel. The Committee is concerned about international efforts to stigmatize and isolate Israel through the boycott, divestment, and sanctions (BDS) movement. The Committee directs, as part of the annual report to Congress on the Arab League Boycott of Israel, that the President add information about the BDS campaign, covering companies, international organizations, countries, and other organizations, including state investment vehicles, that are involved in promoting the movement, as well as specific steps the Department of State has taken and expects to take to discourage or end politically-motivated efforts to boycott, divest from, or sanction Israel or Israeli entities.

Sec. 7036 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in the prior year establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding countries in the Middle East and North Africa.

Egypt.—Subsection (a) is modified from the prior year.

Funds for Egypt are allocated according to the following table and subject to section 7019 of this Act:

EGYPT	
[Budget authority in thousands of dollars]	
Account	Budget Authority
Economic Support Fund	\$150,000
International Narcotics Control and Law Enforcement	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	3,000
International Military Education and Training	1,800
Foreign Military Financing Program	1,300,000
Total	1,456,800

The Committee directs that not less than \$35,000,000 of the funds made available for assistance for Egypt under Economic Support Fund should be made available for higher education programs, including not less than \$10,000,000 for scholarships at not-for-profit institutions for Egyptian students with high financial need.

The Committee encourages the USAID Administrator to implement programs that assist orphans and vulnerable children in Egypt, including children from religiously diverse populations.

Iran.—Subsection (b) includes language carried from the prior year regarding policy and bilateral and international sanctions with respect to the involvement of the Government of Iran in nuclear and ballistic missile development, support of terrorism, and compliance with the Joint Comprehensive Plan of Action.

For the purposes of the report required by subsection (b)(3)(B), the term “international community” shall mean the UN, the PRC, France, Germany, the Russian Federation, the United Kingdom, and the European Union.

Iraq.—Subsection (c) is similar to language carried in the prior year regarding the use and distribution of assistance for Iraq, including in the Kurdistan Region of Iraq and other areas impacted by the conflict in Syria, and among religious and ethnic minority populations in Iraq.

The USAID Administrator and the Secretary of State are directed to support programs in Iraq that address sectarianism, assist vulnerable populations, and strengthen governance, including promoting civil society. Programs should advance peace and reconciliation goals, at national and local levels, and build a strong foundation for the long-term stability of Iraq. In addition, the Committee supports efforts to protect and preserve cultural antiquities in Iraq that have been targeted or damaged by ISIS, including in the recently liberated city of Mosul.

The Committee remains concerned about the safe return of Iraqi ethnic and religious minorities, including Christians, Yazidis, and other groups who have been victimized by genocide, to their ancestral homelands in the Nineveh Plain, Tel Afar, and Sinjar areas of Iraq. Support for such individuals and communities should, to the maximum extent practicable, take into account the unique needs and security requirements necessary to for safe repatriation. The Committee urges the Secretary of State to make available from funds appropriated by this Act, assistance for securitization and stabilization in the Nineveh Plain, Tel Afar, Sinjar, and surrounding areas of Iraq. Such assistance should include support for demining and clearing of hazardous materials; interim zones of stability; restoration of basic services such as water and electricity, and repair of infrastructure; training related to security, local law enforcement, and pursuit of justice; and support for civil society and activities that promote dialogue between local leadership and coalition partners. The Committee encourages USAID to establish psychosocial support programs to benefit religious and ethnic minorities affected by ISIS, prioritizing trauma therapy and care for children and survivors of sexual slavery.

Jordan.—Subsection (d) includes language modified from the prior year by deleting paragraph (2).

The Committee recommendation includes not less than \$1,280,000,000 for assistance for Jordan. Funds for Jordan are allocated according to the following table and subject to section 7019 of this Act:

JORDAN	
[Budget authority in thousands of dollars]	
Account	Budget Authority
Economic Support Fund	\$812,400
Nonproliferation, Anti-terrorism, Demining and Related Programs	13,600
International Military Education and Training	4,000
Foreign Military Financing Program	450,000
Total	1,280,000

The Committee notes the importance of the relationship with the Kingdom of Jordan and the strong leadership that Jordan continues to play in advancing peace and stability in the region and in the ongoing campaign to defeat ISIS. The United States should continue to support critical economic aid and to provide the assistance needed to ensure Jordan's success in coalition operations, including to strengthen Jordan's borders with Iraq and Syria.

Lebanon.—Subsection (e) is modified from the prior year by deleting language making Economic Support Fund available notwithstanding a certain provision of law.

Libya.—Subsection (f) is modified from the prior year by deleting a funding directive and language on infrastructure projects.

Morocco.—Subsection (g) includes language modified from the prior year.

The Committee recommendation includes not less than \$38,500,000 for assistance for Morocco. Funds for Morocco allocated according to the following table and subject to section 7019 of this Act:

MOROCCO

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund	\$20,000
International Narcotics Control and Law Enforcement	5,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	1,500
International Military Education and Training	2,000
Foreign Military Financing Program	10,000
Total	38,500

The Committee recommendation makes funds available for assistance for any region or territory administered by Morocco, including the Western Sahara. The Committee expects funds to support democratic reforms and economic development. The Committee remains concerned by the failure to resolve the longstanding dispute over the Western Sahara and the protracted refugee situation in the Polisario-run camps near Tindouf, Algeria. The Committee believes that the Secretary of State should pursue a negotiated settlement to the dispute, consistent with United States policy to support a solution to the issue based on a formula of autonomy under Moroccan sovereignty. These redoubled diplomatic efforts can lead to a realistic and lasting settlement, the completion of a UN peacekeeping mission that has existed for over 25 years, and a more stable region. The Committee also encourages the Administration to support private sector investment in the Western Sahara. The Committee recommendation includes a requirement to consult with the Committees on Appropriations on all of these issues not later than 45 days after enactment of this Act.

Refugee Assistance in North Africa.—Subsection (h) includes language similar to the prior year regarding refugee assistance in North Africa. The Committee notes that the UN Security Council (UNSC), through adoption of UNSC resolution 2351, reiterated its request for consideration of a refugee registration in the Tindouf refugee camps and emphasized efforts be made in this regard. The Committee supports funds being made available to support such efforts. Given the unprecedented demand for humanitarian assistance globally, the Committee emphasizes the need for transparency and accountability of humanitarian resources.

Strategy requirement.—Subsection (i) includes new language that requires the Secretary of State, in consultation with the Secretary of Defense, to submit to the appropriate congressional committees a strategy on United States engagement in North Africa not later than 60 days after enactment of this Act. The Committee notes the important role the countries of North Africa play with respect to global security and stability. The Secretary of State should prioritize issues affecting the future of these countries and ensure adequate diplomatic and assistance resources are made available to support their needs.

Syria.—Subsection (j) is modified by limiting the authority related to non-lethal assistance to address the needs of civilians affected by conflict in Syria to title III funds, and by deleting paragraph (2) on explosive ordnance disposal programs and paragraph (3) on Syrian organizations.

The Committee notes the declaration of genocide made by the Secretary of State on March 18, 2016. Section 7033(b)(2) of this Act directs that funds be made available for programs to protect vulnerable and persecuted religious minorities, including programs authorized by section 5 of H.R. 390, the Iraq and Syria Genocide Emergency Relief and Accountability Act of 2017, as passed by the House of Representatives on June 6, 2017.

The Committee remains concerned about the lengthy displacement of Syrians and the ongoing burden they face, as well as the continued strain Syrian refugees are placing on host communities. The Committee urges the Department of State to continue to: (1) assist host countries expand their national systems to accommodate refugee needs; (2) increase host country capacity to deliver basic services to their own citizens; (3) strengthen the ability of local governments to respond to the refugee influx; (4) employ policies and programs to close gaps in distribution of need-based aid to at-risk minority populations; and (5) ensure that refugees have freedom of movement and meaningful access to economic opportunity.

Tunisia.—Subsection (k) includes language carried in the prior year related to funding levels for Tunisia.

Funds for Tunisia are allocated according to the following table and subject to section 7019 of this Act:

TUNISIA	
[Budget authority in thousands of dollars]	
Account	Budget Authority
Economic Support Fund	\$79,000
International Narcotics Control and Law Enforcement	13,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	6,100
International Military Education and Training	2,300
Foreign Military Financing Program	65,000
Total	165,400

West Bank and Gaza.—Subsection (l), West Bank and Gaza, is modified from the prior year by deleting the waiver and modifying the requirements with respect to the International Criminal Court, modifying a funding reduction, and modifying the reporting requirement. The report required in paragraph (3) shall include steps taken by the Secretary of State as well as the Palestinian Authority to end the practice of payments to individuals imprisoned for acts of terrorism.

Yemen.—The Committee notes the significant health and humanitarian needs in Yemen and expects funds to be made available for such purposes.

Sec. 7042 includes modified language from the prior year regarding assistance for Africa.

Boko Haram.—The Committee notes with concern the ongoing attacks on civilians by Boko Haram and related food insecurity. The Committee directs that funds be made available at not less than the fiscal year 2017 level for protection of civilian populations and to support victims of violence from Boko Haram. The Committee encourages USAID to address the unique needs of these victims, especially women and girls, into its programming. Funds made available in this Act for Cameroon, Chad, Niger, and Nigeria

may be used for counterterrorism programs, specifically to combat Boko Haram.

Electrify Africa.—The Committee supports continued funding to carry out the objectives of the Electrify Africa Act of 2015 (P.L. 114–121).

Ethiopia.—The Committee encourages the Secretary of State to consider whether the Government of Ethiopia has made reforms to improve human rights and governance, when determining whether to provide assistance to such government.

Kenya.—The Committee is concerned about police abuse in Kenya and directs the Secretary of State to support programs that further the investigations and prosecutions of such abuse.

Lord's Resistance Army.—The Committee directs the Department of State to continue the reporting requirement contained in the explanatory statement accompanying Public Law 113–76 on the Lord's Resistance Army during fiscal year 2018.

South Sudan.—Funds in this Act may not be made available to the central Government of South Sudan until the Secretary of State certifies that the conditions in section 7042(f) of this Act have been met. The Committee commends the work of the Panel of Experts on South Sudan, which presented its final report in February 2016. The Panel found evidence that senior leaders on both sides of the conflict in South Sudan violated the August 2015 Comprehensive Peace Agreement and met the criteria of the UN Security Council for the imposition of targeted sanctions. The Committee directs the Secretary of State to encourage members of the international community to implement and enforce meaningful, targeted sanctions on those responsible for the ongoing conflict. The Committee prioritizes funding to ensure that the Joint Monitoring and Evaluation Commission and the Hybrid Court of the African Union have the necessary resources, technical expertise, and support to quickly and effectively fulfill their respective roles in implementing the overall provisions of the peace agreement. The Secretary of State is directed to ensure that data collected by bodies charged with monitoring ceasefire violations, attacks against civilians, violations of international humanitarian law, and general human rights monitoring is shared in a timely manner and is made publicly available, as appropriate.

The Committee notes the presence of civil society organizations and grassroots movements in South Sudan and encourages the USAID Administrator to prioritize funding for such groups in order to support accountability and reconciliation among communities impacted by violence. The Committee also continues to support global health programs and programs for clean water, agriculture development, and other livelihood activities that build the resilience of communities. The Committee notes such programs can also serve to build and maintain peace and encourages including those objectives in economic development programs.

Sec. 7043 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Burma, Cambodia, North Korea, the PRC, and Tibet.

Burma.—The Committee recommendation continues the authority and funding for economic and development assistance for the people of Burma, but does not include funding for Foreign Military

Financing Program and International Military Education and Training. The Committee provides assistance to address the needs of displaced communities on the Thai-Burma border. The Committee recognizes a transition is underway in Burma that may require adjustments in programming to these communities and directs the USAID Administrator to consult with the Committee on any proposed changes in levels or types of assistance provided. The Committee supports funds for global health programs in Burma.

Laos.—The Committee directs the Secretary of State, in consultation with the Secretary of Defense, to submit a report not later than 90 days after enactment of this Act to the appropriate congressional committees describing the assistance the Government of Laos provides to recover the remains of and account for missing United States personnel, including any unfilled Department of Defense requests.

Philippines.—Extrajudicial killings in the Philippines, particularly those committed in the conduct of the anti-drug campaign, call into question the commitment of the central Government of the Philippines to human rights, due process, and the rule of law. The Committee recognizes the need to remain engaged with the Philippine government and strongly encourages the Department of State to strictly monitor United States assistance, including Foreign Military Financing, with respect to the accountability and professionalism of security force personnel.

The report required in subsection (e) shall include an assessment of: 1) The extent to which the Government of the Philippines is investigating and prosecuting extrajudicial executions and forced disappearances connected with its anti-drug campaign, 2) the participation rate of security forces in human rights and ethics training, and 3) the extent to which the Government of the Philippines is strengthening the capacity of the Philippine justice sector institutions.

The Committee recommendation includes funding for public health programs in the Philippines that consist of integrated and comprehensive drug treatment and rehabilitation in line with international standards under the International Narcotics Control and Law Enforcement demand reduction program.

Vietnam.—The Committee recommendation includes \$55,500,000 under Development Assistance for Vietnam. The Committee expects that funds appropriated under Educational and Cultural Exchange Programs and Development Assistance will support activities authorized by section 211 of the Vietnam Education Foundation Act of 2000, as amended.

Sec. 7044 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in South and Central Asia and for regional programs.

Afghanistan and Pakistan.—The Committee includes funds under International Narcotics Control and Law Enforcement for the recruitment, retention, and professionalization of women in the police forces of Afghanistan and Pakistan.

The authority referenced in section 7044(a)(4)(B) shall not be exercised unless the Secretary of State, in consultation with the USAID Administrator, reports to the Committees on Appropriations that: (1) adequate financial controls and oversight are in

place, including monitoring of project implementation and resource disbursements in all parts of the country; and (2) that the recipient has established regular, transparent, and comprehensive reporting procedures regarding the use of United States assistance.

The Committee notes with concern allegations of sexual abuse of boys by members of the Afghan security forces and expects the Secretary of State to consult on how funds provided for Afghanistan in this Act, as applicable, are working to prevent such acts, including through the required vetting for security assistance.

Bangladesh.—The Committee directs the Secretary of State to submit a report, not later than 90 days after the enactment of this Act, to the Committees on Appropriations on the extent to which the Government of Bangladesh is supporting human rights and workers' rights; implementing policies to protect freedom of expression, association, and religion, and due process of law; and ensuring free, fair, and participatory elections. The Committee directs that funds made available by this Act for assistance for Bangladesh shall include programs to improve labor conditions in readymade garment, shrimp, and fish industries.

Sec. 7045 includes language modified from the prior year regarding programs and funding for Latin America and the Caribbean.

Caribbean Basin Security Initiative (CBSI).—Funds for CBSI are allocated according to the following table and subject to section 7019 of this Act:

CARIBBEAN BASIN SECURITY INITIATIVE

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund	\$25,000
International Narcotics Control and Law Enforcement	25,200
Foreign Military Financing Program	7,500
Total	57,700

The Committee recommendation supports activities to combat organized crime and drug-related violence in a region particularly susceptible to the drug trade.

Not later than 45 days after enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for CBSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2017, and integrate such information into the ForeignAssistance.gov Web site, as appropriate.

Central America.—The Department of State, Foreign Operations and Related Programs Appropriations Act, 2017, required the Secretary of State to review and update the United States Strategy for Engagement in Central America (the Strategy). The Act also required that the Strategy address the key factors in countries in Central America that contribute to the migration of undocumented Central Americans to the United States. Subsection (a)(1) of this Act provides that \$615,000,000 should be made available for countries in Central America to implement the updated Strategy. Such funds are allocated according to the following table and subject to section 7019 of this Act:

UNITED STATES STRATEGY FOR ENGAGEMENT IN CENTRAL AMERICA

(Budget authority in thousands of dollars)

Program/Activity	Budget Authority
Global Health Programs	
Guatemala	\$12,000
Subtotal, Global Health Programs	12,000
Development Assistance	
El Salvador	52,590
Guatemala	88,885
Honduras	77,560
Nicaragua	6,500
Northern Triangle Incentive Award	10,000
Subtotal, Development Assistance	235,535
Economic Support Fund	
Central America Regional Security Initiative	104,225
<i>[Northern Triangle Incentive Award]</i>	<i>[4,000]</i>
Subtotal, Economic Support Fund	104,225
International Narcotics Control and Law Enforcement	
Central America Regional Security Initiative	230,000
<i>[Costa Rica]</i>	<i>[25,000]</i>
<i>[DNA forensic technology]</i>	<i>[6,000]</i>
<i>[Northern Triangle Incentive Award]</i>	<i>[6,000]</i>
Subtotal, International Narcotics Control and Law Enforcement	230,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	
Panama	500
Subtotal, Nonproliferation, Anti-terrorism, Demining and Related Programs	500
International Military Education and Training	
Belize	250
Costa Rica	725
El Salvador	800
Guatemala	800
Honduras	800
Panama	725
Subtotal, International Military Education and Training	4,100
Foreign Military Financing Program	
Belize	1,000
Costa Rica	5,000
El Salvador	1,900
Guatemala	1,740
Honduras	4,500
Panama	2,000
State Western Hemisphere Regional	12,500
Subtotal, Foreign Military Financing Program	28,640
Total, United States Strategy for Engagement in Central America	615,000

The Committee recommendation does not include funds for cash transfer assistance or major infrastructure projects for countries in Central America. Such projects should be financed from sources other than the United States Government. The Secretary of State should continue to support regional security and economic initiatives, including the Plan of the Alliance for Prosperity in the Northern Triangle in Central America, to the extent such initiatives are consistent with the Strategy.

Subsection (a)(2) requires a multi-year spend plan that includes a description of how such funds shall prioritize addressing the key factors in countries in Central America that contribute to the migration of undocumented Central Americans to the United States. In accordance with this subsection, the plan shall describe in detail the proposed uses of assistance from this Act for each country and the amounts allocated from prior Acts (since fiscal year 2015) to support the Strategy. The plan shall also describe: (1) how such assistance differs from, complements, and leverages funds allocated

by each foreign government, other donors (including IFIs), and other United States Government agencies; (2) the amounts of funding from such sources; (3) funds planned to be transferred or otherwise provided to other United States government agencies, IFIs, and organizations and offices listed in the table below, and the purpose; (4) and the funding levels planned for each of the central governments of El Salvador, Guatemala, and Honduras.

Subsection (a)(3) continues the withholding of assistance made available for each of the central governments of El Salvador, Guatemala, and Honduras, unless the Secretary of State certifies and reports that such government is taking effective steps to meet certain conditions. The Committee notes that these conditions have helped maintain the focus on reform and increased accountability for United States taxpayer dollars.

To further incentivize reform and progress in the region, subsection (a)(4) reserves funds for a Northern Triangle Incentive Award. In accordance with this subsection, this award may be made available to El Salvador, Guatemala, or Honduras, only if the Secretary of State determines and reports that a country has made extraordinary progress in meeting two or more of the conditions enumerated in subsection (a)(3). Such a determination may only be made following the submission of the reports made for a country pursuant to paragraphs (3)(A) and (3)(B). In making the determination, the Committee recommends a focus on clauses (ii) and (iii) of paragraph (3)(A) as well as clauses (ii) and (v) of paragraph (3)(B). \$20,000,000 is designated for the award, to be issued in total for only one country.

The Committee directs the Secretary of State, in coordination with the USAID Administrator, to update the plan for monitoring and evaluation to reflect the updated Strategy and to issue a progress report with results not later than October 30, 2018. The report should be submitted to the appropriate congressional committees and posted to the Department of State and USAID Web sites.

The Committee recommendation maintains country notification requirements for Guatemala, El Salvador, and Honduras and directs that such notifications: (1) indicate whether funds will support current or new programs, the central government of such country, an IFI, or an organization or office listed in the table below; (2) describe how programs align with the Strategy and the plan for monitoring and evaluation; and (3) describe the cost-matching arrangements made pursuant to section 7045(a)(1). The Committee expects congressional notifications submitted for the International Commission Against Impunity in Guatemala and the Mission to Support the Fight against Corruption and Impunity in Honduras to specify the activities to be supported, the planned agency oversight of such funds, and a brief description of the activities and investigations undertaken by the entity during the previous six months.

The Committee is concerned about reports that United States business entities that operate in El Salvador, Guatemala, and Honduras are being subject to tax withholdings in excess of amounts legally due and delays in reimbursements. The Secretary of State is directed to include: (1) in the report required by subparagraph (3)(B) of subsection (a) (relating to clause (xi)), a description of ef-

forts to improve transparency in the tax collection system; and (2) in the report required by subparagraph (3)(B) (relating to clause (xii)), a description of efforts to increase the timeliness of reimbursements to United States business entities.

The Committee recommendation supports programs in the Northern Triangle to address the key factors that contribute to the migration of undocumented Central Americans to the United States. The Committee expects the Secretary of State and USAID Administrator to monitor and evaluate the effects of these programs on such factors and, where feasible, their effects on the migration itself. Not later than 45 days after enactment, the Secretary of State and USAID Administrator are directed to consult with the Committees on Appropriations on these matters.

The Committee recommendation includes funding under Development Assistance to support governance, transparency, and accountability; increase food security and education; and reduce poverty. The Committee encourages USAID to seek partners with extensive regional experience in working with all levels of government, international organizations, civil society, and the private sector. The Committee supports agricultural programs that seek to capitalize on the region's comparative advantages and encourages engagement with small- and medium-scale farmers to enable them to participate in value chains and increase their access to markets. The Committee encourages USAID to utilize the knowledge and experience of the United States land-grant university system in working on such issues. The Committee also encourages USAID to work with host countries on reforms to strengthen their ability to provide technical assistance and disseminate agricultural practices, including through more effective agricultural extension services.

The Committee recommends up to \$10,000,000 for a transfer from Development Assistance to the Inter-American Foundation, following consultation with the Committees on Appropriations.

The Committee believes that citizen security is a prerequisite for long-term development and sustained economic growth in the region and includes funding for the Central America Regional Security Initiative (CARSI). CARSI programs should bolster border security; counter criminal gangs, drug traffickers and organized crime; combat human smuggling and trafficking; provide training for law enforcement; and provide crime prevention programs that target at-risk youth.

The Committee recommendation supports efforts to strengthen the rule of law by combating corruption and impunity. Within the total funding provided for the Strategy, funds for certain organizations and offices are allocated according to the following table and subject to section 7019 of this Act:

ORGANIZATIONS AND OFFICES

[Budget authority in thousands of dollars]

Program	Budget Authority
International Commission Against Impunity in Guatemala	\$5,500
Mission to Support the Fight Against Corruption and Impunity in Honduras	4,500
Office of the Attorney General/Public Ministry, El Salvador	9,000
Office of the Attorney General/Public Ministry, Guatemala	10,000
Office of the Attorney General/Public Ministry, Honduras	5,500

The Committee supports efforts to strengthen the investigative capacity of the Salvadoran National Civil Police and the Salvadoran Public Prosecutors to lead effective criminal investigations and prosecutions of crimes against women and children, including sexual violence. The Committee also supports programs to increase the capability of police sexual assault units in Guatemala.

The Committee recommendation supports programs to reduce impunity and strengthen the rule of law by increasing the use of forensic technology and scientific evidence and reducing the dependence on witness testimony in court cases. The Committee encourages the Department of State and USAID to share best practices regarding these programs to encourage the adoption of such methods in the region more broadly.

The Committee recommendation includes not less than \$6,000,000 from CARSI funds for programs to combat human trafficking in Central America through the use of DNA forensic technology, in accordance with section 7034(b)(3)(B) of this Act. The Committee provides further direction on these matters in this report under that section.

Not later than 45 days after the enactment of this Act, the Committee directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations a report on the uses of all funds provided for CARSI on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2017, and integrate such information into the ForeignAssistance.gov Web site, as appropriate.

The Committee recommendation includes Foreign Military Financing Program funding to support efforts by the security forces of Central American countries to increase border and maritime security, particularly in areas at risk of exploitation by transnational criminal organizations.

Colombia.—The Committee supports Colombia’s efforts to expand state presence, provide citizen security and access to government services, counter illicit crop cultivation and narcotics trafficking, and establish a lasting and durable peace. The Committee recognizes the strategic importance of Colombia and notes the improvements made in the everyday lives of the Colombian people that have resulted over the last 17 years. The Committee is concerned, however, about the significant increase in coca production in Colombia.

Subsection (b)(1) provides not less than \$335,925,000 for assistance for Colombia. Such funds are allocated according to the following table and subject to section 7019 of this Act:

COLOMBIA

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund	\$133,000
International Narcotics Control and Law Enforcement	143,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	20,000
International Military Education and Training	1,400
Foreign Military Financing Program	38,525
Total	335,925

Subsection (b)(2) continues the prohibition on payment of reparations to conflict victims or compensation to demobilized combatants associated with a peace agreement.

In accordance with subsection (b)(3), the multi-year spend plan shall describe in detail the proposed uses of funds by account and activity, including those activities specified in subparagraphs (A) through (E) of paragraph (1), and the amounts made available from prior Acts. The spend plan shall also include the following information for any funds made available to support the implementation of the peace agreement: (1) an estimate of planned funding by fiscal year and account; (2) an estimate of the commitments and expenditures required by the Government of Colombia to implement the agreement; and (3) an explanation of how assistance made available by this Act and prior Acts to support implementation of the agreement will be coordinated with resources allocated by the Government of Colombia and other donors, including IFIs.

The Committee includes funding under International Narcotics Control and Law Enforcement to combat illegal armed groups and drug trafficking organizations, strengthen the Colombian National Police, and prevent illicit narcotics from reaching the United States. In accordance with subsection (b)(4), 30 percent of the funds made available by this Act under Economic Support Fund and International Narcotics Control and Law Enforcement for assistance for Colombia may be obligated only after the Secretary of State certifies and reports to the Committees on Appropriations that Colombia has reduced overall illicit drug cultivation, production, and trafficking, including through eradication and interdiction activities, and provides metrics to support such certification.

The Committee recommendation supports expanding civilian government institutions into former conflict zones, addressing humanitarian and development needs of populations in war-torn areas, and support for Afro-Colombians and indigenous communities. The Committee encourages funding for Colombian civil society, programs to support truth and reconciliation, support for victims, the protection of human rights defenders and other vulnerable groups, peacebuilding, and verification of the implementation of the accords.

The Committee assumes that up to \$7,000,000 of funds available under Economic Support Fund will be transferred to Migration and Refugee Assistance, as in prior years, to augment support to non-governmental and international organizations that provide assistance to Colombian refugees in neighboring countries.

The Committee encourages a continued focus on justice and rule of law activities, including within the Colombian Armed Forces. Not later than 90 days after enactment of this Act, the Secretary of State is directed to submit a report to the Committees on Appropriations on these issues. The report should include steps taken by the Government of Colombia to do the following: (1) subject cases involving members of the Colombian military who have been credibly alleged to have violated human rights to civilian jurisdiction; (2) uphold its international obligations by holding accountable persons responsible for crimes against humanity, war crimes, and other gross violations of human rights; (3) continue to dismantle illegal armed groups; and (4) take effective steps to protect the

rights of human rights defenders, and indigenous and Afro-Colombian communities.

The Committee is concerned about reports of anti-competitive policies in Colombia that limit the ability of United States companies to compete fairly in Colombia's market, particularly with respect to policies regarding heavy duty trucks. The Secretary of State is directed to include such information in the report on outstanding commercial and trade disputes between the United States and Colombia required by the explanatory statement that accompanied the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017. The Secretary is also directed to update such report and submit it to the Committees on Appropriations six months after the submission of the first report.

No funds appropriated or otherwise made available for assistance for Colombia by this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs may be made available for the Revolutionary Armed Forces of Colombia (FARC) or the National Liberation Army in Colombia, as such entities are designated as foreign terrorist organizations pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189).

Cuba.—Subsection (c) includes language prohibiting funds from being used for the establishment of a United States diplomatic presence in Cuba or to facilitate the establishment or operation of a diplomatic mission of Cuba in the United States beyond that which was in existence prior to December 17, 2014, with certain exceptions and limitations, until the President determines and reports to the Committees on Appropriations the requirements and factors specified in section 205 of the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 have been met, including the extent to which the Government of Cuba has extradited or otherwise rendered to the United States all persons sought by the United States Department of Justice for crimes committed in the United States, such as Joanne Chesimard. The provision also includes language concerning Cuba democracy promotion programs.

Haiti.—Subsection (d) withholds funding for assistance for the central Government of Haiti unless the Secretary of State certifies and reports that the Government of Haiti is taking certain steps. The Committee remains concerned about the lack of progress in self-reliance and governance in Haiti and encourages the USAID Administrator to prioritize programs that can be sustained.

Mexico.—Funds for Mexico are allocated according to the following table and subject to section 7019 of this Act:

MEXICO

[Budget authority in thousands of dollars]

Account	Budget Authority
Economic Support Fund	\$39,000
International Narcotics Control and Law Enforcement	90,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	1,160
International Military Education and Training	1,500
Foreign Military Financing Program	5,000
Total	136,660

The Committee recommendation provides funding under Economic Support Fund for assistance for Mexico for programs to support justice reform, promote good governance, promote human rights, implement crime and violence prevention programs, and facilitate United States-Mexico trade and investment. The Committee recommendation provides funding under International Narcotics Control and Law Enforcement to combat transnational organized crime, increase border security, promote due process and the rule of law, and reduce the flow of illicit narcotics, particularly heroin and fentanyl, into the United States.

The Committee recognizes that the United States and Mexico face difficult challenges in securing our shared border while also facilitating the efficient flow of commerce and trade. The Committee believes that efforts to address these challenges could be strengthened through the development of common or complementary approaches in areas of mutual interest such as border security and law enforcement. The Committee encourages the Department of State, in cooperation with other United States Government agencies, to explore new opportunities for cooperation with Mexican authorities, including training opportunities by state and local law enforcement entities in the United States.

The Committee notes the efforts of the Government of Mexico to address the migration of unaccompanied, undocumented minors from Central America traveling to the United States. The Committee recommendation includes funding to continue to support efforts to secure Mexico's borders and encourages a continued focus on Mexico's southern border with Guatemala and Belize.

Not later than 60 days after enactment of this Act, the Committee directs the Department of State, in consultation with other relevant agencies, to provide a report to the Committees on Appropriations describing the implementation of assistance for Mexico since fiscal year 2008. Such report should include information on activities and funding in support of border security, including Mexico's southern border.

The Committee urges the Secretary of State to engage in negotiations with Mexico to seek the return of items of historical value, including to facilitate the repatriation of a flag which was flown at the battle of the Alamo.

Other Assistance for Latin America.—Funds provided under International Narcotics Control and Law Enforcement for Western Hemisphere Regional Security Cooperation are in addition to amounts otherwise provided for bilateral and regional programs under that heading. The Committee directs the Secretary of State to program these funds in a manner similar to prior years.

The Committee is concerned about reports of the removal of United States minors to countries in Latin America and the Caribbean, including to Brazil and Trinidad and Tobago, that stem from custody disputes. The Committee urges the Secretary of State to advocate for the expeditious return of these minors.

Section 7046 includes language carried in the prior year regarding assistance for Ukraine and other Independent States of the former Soviet Union.

Georgia.—Funds for Georgia are allocated according to the following table and subject to section 7019 of this Act:

GEORGIA

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia	\$58,025
International Narcotics Control and Law Enforcement	4,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	1,100
International Military Education and Training	2,200
Foreign Military Financing Program	35,000
Total	100,325

Ukraine.—Subsection (a) provides not less than \$410,465,000 for assistance for Ukraine. Funds for certain programs are allocated according to the following table and subject to section 7019 of this Act:

UKRAINE

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia	\$239,685
International Narcotics Control and Law Enforcement	30,000
Nonproliferation, Anti-terrorism, Demining, and Related Programs	10,000
International Military Education and Training	2,900
Foreign Military Financing Program	95,000

The Committee recommendation includes not less than the \$32,880,000 for Global Health Programs which, when combined with the amounts in the table above, provides not less than \$410,465,000 for Ukraine.

The Committee recommendation helps further stabilize Ukraine's economy and supports economic and political reform, including reforms to combat corruption. The recommendation also supports Ukraine's security and its capacity to counter Russian influence and aggression, and promotes Ukraine's orientation to the West.

The Committee encourages the Department of State and USAID to support the agricultural sector in Ukraine in order to improve exports, as well as increase engagement with rural women and small to medium-size farm holders. The Committee also supports assistance for independent media in Ukraine.

The Committee supports funds to assist youth and other vulnerable populations, particularly those affected by violence and in need of access to mental health services. The Committee remains concerned about the humanitarian needs of those displaced due to the conflict and urges the Secretary of State and USAID Administrator to ensure that sufficient funds are made available to support such needs.

The Committee recommendation provides funding under Foreign Military Financing Program to help Ukraine defend its sovereign territory against Russian aggression. The Committee notes that Ukraine, as a formal NATO partner, is eligible for the full range of activities listed in the NATO Partnership Cooperation Menu, which comprises more than 1,600 activities such as multilateral training exercises and equipment modernization. The Committee directs the Secretary of State to ensure that Ukraine has the appropriate training, lethal defensive weapons, and other equipment to continue to work closely with NATO.

The Committee recommendation provides funding under International Narcotics Control and Law Enforcement to strengthen the rule of law and fight corruption. Funding should strengthen and help professionalize Ukraine's law enforcement bodies and build upon the success of the Patrol Police reform effort. Programs should also support agencies of the Government of Ukraine dedicated to targeting corruption.

The Committee recommendation supports efforts to increase security, reduce tensions, and monitor the situation in Ukraine, including through the Organization for Security and Cooperation in Europe Special Monitoring Mission in Ukraine.

Sec. 7047 includes language carried in the prior year regarding authority for the President to draw down certain funds to support UN war crimes tribunals or commissions.

Sec. 7048 includes language modified from the prior year relating to conditions on funds for the UN and other international organizations.

Sec. 7049 includes language carried in the prior year related to assistance made available for community-based policing programs.

Sec. 7050 includes language carried in the prior year limiting funding for publicity or propaganda purposes within the United States.

Sec. 7051 includes language carried in the prior year limiting funds available under the Act from being used to support attendance at international conferences.

Sec. 7052 includes language similar to the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign governments.

Sec. 7054 includes language carried in the prior year relating to landmines and cluster munitions.

Sec. 7055 includes language modified from the prior year related to the continuous supervision and general direction of economic and military assistance.

Sec. 7056 is a new provision prohibiting funds to UNFPA and prohibiting the award of global health assistance funds to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7057 includes language carried in the prior year regarding certain management conditions and authorities of USAID.

Sec. 7058 includes language modified from the prior year regarding global health activities, placing a funding limitation on international family planning programs, conditioning contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria, and providing certain authorities.

Sec. 7059 includes modified language carried from the prior year regarding programs that support gender equality by deleting subsection (e) on extremism. The Committee directs the Ambassador-at-Large for Global Women's Issues, Department of State, and the Senior Coordinator for Gender Equality and Women's Empowerment, USAID, to jointly submit a report, not later than 180 days after enactment of this Act, on the allocation of funds for gender-related programs and activities for the previous fiscal year.

The Committee encourages the Secretary of State to ensure women's participation is increased in peacekeeping operations and other security assistance programs, as appropriate.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, conservation, food security and agriculture development, microenterprise, programs to combat trafficking in persons, and water and sanitation.

Subsection (b) includes not less than \$265,000,000 in title III for biodiversity conservation programs, which is the same as the fiscal year 2017 enacted level. The Act provides an additional \$102,375,000 to support biodiversity conservation programs of the Global Environment Facility, in lieu of the contribution requested under title V. Such funds may only be made available on a grant basis and are subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

The Committee notes funds from biodiversity programs are used to meet the funding directive to combat wildlife poaching and trafficking. The Committee supports continued funding to implement and enforce the Lacey Act (section 8204 of P.L. 110-246), \$10,500,000 for biodiversity programs in the Brazilian Amazon, including efforts that seek to build the capacity of Brazil to manage its own protected areas, and \$20,000,000 for such programs in the Andean Amazon. The Committee also encourages programs to support Guatemala's Mayan Biosphere. The Committee notes that demand for paper and wood products is rapidly increasing and that programs that support responsible forest management are needed to assist in protecting vulnerable forests, such as high conservation value forests, from illegal logging and encroachment.

The Committee remains concerned about the wildlife poaching and trafficking crisis and the continued negative effect it is having on international security and stability and the implications for endangered species. The Committee notes that the illegal trade in wildlife and wildlife products is estimated at \$8,000,000,000 to \$10,000,000,000 annually. The Committee recognizes the severity of poaching in Africa, particularly with respect to elephant ivory and rhinoceros horn, and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism.

The Act provides not less than \$90,664,000 in titles III and IV be made available to address this urgent crisis, and the Committee directs not less than \$10,000,000 of such funds for programs to combat rhinoceros poaching.

Funds to address the wildlife poaching and trafficking crisis should be used to strengthen law enforcement capacity; address poaching at the source; build capacity for site-based protection of wildlife; disrupt trafficking routes; enhance regional cooperation and anti-trafficking networks; support regional wildlife enforcement networks, including not less than the fiscal year 2017 enacted level for the Wildlife Enforcement Network Southern Africa; improve port and border security at key transit points; promote community-based approaches for wildlife protection; and support programs to reduce consumer demand.

The Committee encourages continued implementation of the National Strategy for Combating Wildlife Trafficking. The Committee directs the Secretary of State to update the strategy required by the joint explanatory statement of Public Law 113–76, and expects such strategy to include how funds are being used to implement the National Strategy for Combating Wildlife Trafficking. The Committee notes such strategy calls for the use of innovative and science-based analytical tools to combat wildlife poaching and trafficking. The Committee supports efforts to engage with the private sector and nongovernmental organizations in the development and use of such tools.

The Committee directs the Department of State and USAID to work with the United States Fish and Wildlife Service (USFWS), the Department of the Treasury, and the Office of the Director of National Intelligence to integrate information and share data to support a common platform that will inform strategies to combat money laundering and illicit trade.

The Committee notes the continued need for training and equipment of security forces to address poaching and wildlife trafficking and expects these requirements to be addressed, including through the provision of excess defense articles and the expedited procurement of defense articles and services, as appropriate.

The Committee directs the Secretary of State, the USAID Administrator, and the Director of USFWS to consult with the Committees on Appropriations on the use of funds provided for programs to combat wildlife trafficking and directs that the CBJ for fiscal year 2019 include country and program funding levels for such programs. The Committee also directs USAID and the Bureau of International Narcotics and Law Enforcement Affairs to include monitoring and evaluation components in wildlife trafficking implementation agreements and include data from such monitoring and evaluation efforts in its reports to Congress.

The Committee expects that international conservation programs administered by the Department of State and USAID will utilize expertise from across the United States Government, including in partnership with the USFWS, the United States Forest Service, and other agencies, as appropriate, at levels consistent with fiscal year 2017. The Committee notes the ongoing threats to other endangered species and supports continued funding for programs to protect great apes and tigers, including for habitat conservation.

The Committee expects the Secretary of State to work with countries rich in biodiversity and wildlife habitats to make a sustained commitment of budgetary resources to combat wildlife trafficking and promote community conservation.

The Committee supports continued United States leadership of the Congo Basin Forest Partnership and includes \$39,400,000 for the Central Africa Regional Program for the Environment (CARPE). The Committee directs that \$17,500,000 of the funds made available for CARPE be apportioned directly to the USFWS to support further development and implementation of a Central African regional wildlife law enforcement network and to build local capacity for wildlife protection in such region. These programs should include the professionalization of park guards and other wildlife law enforcement officials and the provision of tools and technologies for measuring, evaluating, and improving the effec-

tiveness of wildlife law enforcement patrols and site-based protection and conservation activities.

The Committee notes that the success of CARPE depends on building the capacity of Central African governments to professionally manage and protect their countries' resources. MOUs and cooperative agreements should be used to provide a roadmap, with benchmarks for measuring progress, to carry out environmental impact assessments, social and environmental management plans, fisheries management, and training of an effective force for wildlife conservation and park management. Buy-in by governments, in coordination with other implementing partners, is necessary for CARPE to become a comprehensive and sustainable program.

Subsection (f), Programs to Combat Trafficking in Persons, includes not less than \$65,000,000. Of the amounts provided, \$40,000,000 is included under International Narcotics Control and Law Enforcement. The Committee notes \$13,822,000 is provided under Diplomatic and Consular Programs for the operational costs of the Office to Monitor and Combat Trafficking in Persons, which is described further under Diplomatic and Consular Programs in this report. The Committee continues to support programs to end modern slavery.

The Committee directs that \$5,000,000 be made available for child protection compacts. The Committee expects that funds will be prioritized for countries with the greatest need and to continue to support child protection compacts pursuant to Public Law 113-94.

The Committee urges the USAID Administrator to strengthen implementation of the Counter-Trafficking in Persons (C-TIP) policy. The Administrator should ensure that USAID personnel and implementing partners are appropriately educated and trained according to the C-TIP Field Guide. C-TIP activities should be integrated into other development programs, project design, and methods for program evaluation. The Committee believes the Secretary of State and the USAID Administrator should ensure that foreign assistance programs relating to humanitarian assistance, food security, poverty reduction, social and economic growth and development, education, and democracy and governance contribute to decreased vulnerability to or prevalence of human trafficking and forced labor, consistent with United States policy, including with section 107A(e) of the Trafficking Victims Protection Act of 2000.

Not later than 90 days after enactment of this Act, the Secretary of State, in consultation with the USAID Administrator, is directed to submit a report to the Committees on Appropriations on obligations and expenditures of all fiscal year 2017 funds managed by the Department of State and USAID to combat human trafficking and forced labor. The report shall include funding by program, project, and activity and describe the management structure at the Department of State and USAID used to program such funds.

Sec. 7061 is language modified from the prior year concerning countries significantly impacted by internally displaced persons or refugees.

Sec. 7062 includes language carried in the prior year prohibiting funds to implement the Arms Trade Treaty.

Sec. 7063 includes language carried in the prior year regarding timely access by Inspectors General to records, documents, or other materials available to a department or agency of the United States.

Sec. 7064 includes language carried in the prior year regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language carried in the prior year on multi-year pledges.

Sec. 7066 includes language modified from the prior year prohibiting funds for the use of torture.

Sec. 7067 includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in the prior year regarding commercial leasing of defense articles.

Sec. 7069 includes new rescissions of unobligated balances for Development Assistance, the North American Development Bank, Export and Import Bank, and the Advanced Technology Vehicle Manufacturing Program.

Sec. 7070 includes language modified from the prior year regarding countering Russian influence and aggression. Subsection (d)(1) makes funds available for assistance to counter Russian influence and aggression in countries in Europe and Eurasia, which is allocated according to the following table and subject to section 7019 of this Act:

COUNTERING RUSSIAN INFLUENCE FUND

[Budget authority in thousands of dollars]

Account	Budget Authority
Assistance for Europe, Eurasia and Central Asia	\$30,000
International Narcotics Control and Law Enforcement	20,000
International Military Education and Training	5,000
Foreign Military Financing Program	50,000
Total	105,000

Such funds are in addition to amounts made available for bilateral assistance for such countries.

The Committee recommendation deletes a reporting requirement carried in the prior year and expects the Department of State to continue to include such information in the Annual Country Reports on Human Rights.

Sec. 7071 includes language carried in the prior year regarding the International Monetary Fund.

Sec. 7072 includes language carried in the prior year designating an amount for the Special Defense Acquisition Fund.

Sec. 7073 includes language modified from the prior year making funds available for activities to counter foreign fighters and violent extremist organizations.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language modified from the prior year requiring operating and spend plans for funds provided in this Act.

The regional security initiatives to be addressed in the spend plans required by subsection (b)(1)(B) shall include CBSI; CARSI; the Trans-Sahara Counterterrorism Partnership; the Partnership for Regional East Africa Counterterrorism; the Global Peace Operations Initiative, including Africa Contingency Operations Training and Assistance; the Africa Conflict Stabilization and Border Security program; the African Military Education Program; the Africa Maritime Security Initiative; the Africa Regional Counterterrorism fund; the Counterterrorism Partnerships Fund; and the Countering Russian Influence Fund.

Sec. 7077 includes language modified from the prior year concerning public posting of reports and documents, records management, and cybersecurity. The Department of State Office of Inspector General reports referenced in subsection (c)(3)(C)(v) of this Act shall include “Office of Security: Evaluation of Email Records Management and Cybersecurity Requirements” (ESP–16–03, 5/2016); “Management of Inactive User Accounts Within the Department of State’s Active Directory” (AUD–IT–16–37, 6/2016); and “Compliance Follow-Up Review of the Department of State’s Implementation of Executive Order 13526, Classified National Security Information” (AUD–SI–16–43, 9/2016).

Sec. 7078 includes language modified from the prior year regarding Internet freedom programs.

Sec. 7079 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7080 includes new language regarding the Export-Import Bank of the United States.

TITLE VIII—OVERSEAS CONTINGENCY OPERATIONS/ GLOBAL WAR ON TERRORISM

Title VIII of the Committee recommendation includes an additional \$12,019,000,000, which is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 for OCO/GWOT. Such funds are intended to address the extraordinary costs of diplomatic and development operations overseas, including embassy security; security assistance, economic stabilization, and peacekeeping programs; humanitarian activities; law enforcement and antiterrorism efforts; and oversight activities. Funds in this title are subject to the operating and spend plan requirements of section 7076 of this Act, where applicable.

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2017 enacted level ¹	\$2,410,386,000
Fiscal Year 2018 request	2,975,971,000
Committee recommendation	2,975,971,000
Change from enacted level	+565,585,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$2,975,971,000 for Diplomatic and Consular Programs, including \$2,376,122,000 for WSP. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the costs of operations and security in Afghanistan, Pakistan, and Iraq.

OFFICE OF INSPECTOR GENERAL

Fiscal Year 2017 enacted level ¹	\$54,900,000
Fiscal Year 2018 request	68,100,000
Committee recommendation	68,100,000
Change from enacted level	+13,200,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$68,100,000 for Office of Inspector General. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support reviews, audits, and investigations by SIGAR.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2017 enacted level ¹	\$1,238,800,000
Fiscal Year 2018 request	0
Committee recommendation	71,778,000
Change from enacted level	–1,167,022,000
Change from request	+71,778,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$71,778,000 for Embassy Security, Construction, and Maintenance for Worldwide Security Upgrades. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2017 enacted level	\$96,240,000
Fiscal Year 2018 request	96,240,000
Committee recommendation	96,240,000
Change from enacted level	0
Change from request	0

The Committee recommendation includes an additional \$96,240,000 for Contributions to International Organizations. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support UN missions in Afghanistan, Iraq, Libya, and Somalia.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2017 enacted level	\$1,354,660,000
Fiscal Year 2018 request	927,224,000
Committee recommendation	965,906,000
Change from enacted level	–388,754,000
Change from request	+38,682,000

The Committee recommendation includes an additional \$965,906,000 for Contributions for International Peacekeeping Ac-

tivities. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support peacekeeping activities in Africa and the Near East.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

Fiscal Year 2017 enacted level	\$4,800,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	-4,800,000
Change from request	0

The Committee recommendation does not include an additional appropriation for International Broadcasting Operations.

UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal Year 2017 enacted level ¹	\$152,080,000
Fiscal Year 2018 request	136,555,000
Committee recommendation	136,555,000
Change from enacted level	-15,525,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes an additional \$136,555,000 for Operating Expenses. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support USAID operations in Afghanistan.

OFFICE OF INSPECTOR GENERAL

Fiscal Year 2017 enacted level ¹	\$0
Fiscal Year 2018 request	2,500,000
Committee recommendation	2,500,000
Change from enacted level	+2,500,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes an additional \$2,500,000 for Office of Inspector General. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support USAID operations in Afghanistan.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2017 enacted level ¹	\$3,313,203,000
Fiscal Year 2018 request	1,817,941,000
Committee recommendation	1,788,203,000
Change from enacted level	-1,525,000,000
Change from request	-29,738,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes an additional \$1,788,203,000 for International Disaster Assistance. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the extraordinary costs of the United States response to international disasters and crises, including those resulting from conflict in Afghanistan, Pakistan, Iraq, and Syria.

TRANSITION INITIATIVES

Fiscal Year 2017 enacted level ¹	\$37,000,000
Fiscal Year 2018 request	62,043,000
Committee recommendation	62,043,000
Change from enacted level	+25,043,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes an additional \$62,043,000 for Transition Initiatives. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support conflict countries and countries emerging from conflict.

COMPLEX CRISES FUND

Fiscal Year 2017 enacted level	\$20,000,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	-20,000,000
Change from request	0

The Committee recommendation does not include an appropriation for Complex Crises Fund.

ECONOMIC SUPPORT AND DEVELOPMENT FUND

Fiscal Year 2017 enacted level	\$0
Fiscal Year 2018 request	2,708,800,000
Committee recommendation	0
Change from enacted level	0
Change from request	-2,708,800,000

The Committee recommendation does not include an appropriation for Economic Support and Development Fund.

ECONOMIC SUPPORT FUND

Fiscal Year 2017 enacted level ¹	\$2,609,242,000
Fiscal Year 2018 request	0
Committee recommendation	2,353,672,000
Change from enacted level	- 255,570,000
Change from request	+2,353,672,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes an additional \$2,353,672,000 for Economic Support Fund. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the costs of assistance for Afghanistan, Pakistan, and Iraq.

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal Year 2017 enacted level ¹	\$453,696,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	- 453,696,000
Change from request	0

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation does not include an additional appropriation for Assistance for Europe, Eurasia and Central Asia.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2017 enacted level ¹	\$2,146,198,000
Fiscal Year 2018 request	2,030,900,000
Committee recommendation	2,231,198,000
Change from enacted level	+85,000,000
Change from request	+200,298,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114-254).

The Committee recommendation includes an additional \$2,231,198,000 for Migration and Refugee Assistance. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the extraordinary cost of overseas assistance to respond to refugee crises.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE
FUND

Fiscal Year 2017 enacted level	\$40,000,000
Fiscal Year 2018 request	0
Committee recommendation	0
Change from enacted level	- 40,000,000
Change from request	0

The Committee recommendation does not include an additional appropriation for United States Emergency Refugee and Migration Assistance Fund.

INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2017 enacted level ¹	\$412,260,000
Fiscal Year 2018 request	196,250,000
Committee recommendation	417,951,000
Change from enacted level	+5,691,000
Change from request	+221,701,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$417,951,000 for International Narcotics Control and Law Enforcement. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support assistance for countries in conflict and areas of instability and violence, including Afghanistan and Pakistan.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal Year 2017 enacted level ¹	\$341,754,000
Fiscal Year 2018 request	365,840,000
Committee recommendation	220,583,000
Change from enacted level	– 121,171,000
Change from request	– 145,257,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$220,583,000 for Nonproliferation, Anti-terrorism, Demining and Related Programs. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support countries in conflict and area of instability and violence.

PEACEKEEPING OPERATIONS

Fiscal Year 2017 enacted level ¹	\$473,973,000
Fiscal Year 2018 request	179,100,000
Committee recommendation	325,213,000
Change from enacted level	– 148,760,000
Change from request	+146,113,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$325,213,000 for Peacekeeping Operations. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support peacekeeping activities, including the UN Support Office in Somalia.

FUNDS APPROPRIATED TO THE PRESIDENT

FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2017 enacted level ¹	\$1,325,808,000
Fiscal Year 2018 request	450,000,000
Committee recommendation	460,000,000
Change from enacted level	– 865,808,000
Change from request	+10,000,000

¹The fiscal year 2017 enacted level excludes funds appropriated by the Security Assistance Appropriations Act, 2017 (division B of P.L. 114–254).

The Committee recommendation includes an additional \$460,000,000 for Foreign Military Financing Program. The full amount is designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support security assistance in countries in conflict and areas of instability and violence, including to counter Russian influence and aggression.

GENERAL PROVISIONS—TITLE VIII

Sec. 8001 includes language carried in the prior year noting that funds appropriated by this title are in addition to amounts appropriated or otherwise made available.

Sec. 8002 includes language carried in the prior year directing that funds appropriated by this title are subject to the authorities and conditions applicable to such headings in prior titles, unless noted otherwise.

Sec. 8003 includes modified language making funds available for the Counterterrorism Partnerships Fund.

Sec. 8004 is a new provision that rescinds funds.

Sec. 8005 includes language providing that each amount designated pursuant to section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985 in this title shall be available only if the President subsequently so designates all such amounts and transmits such designations to the Congress.

TITLE IX—ADDITIONAL GENERAL PROVISION

SPENDING REDUCTION ACCOUNT

Section 9001 establishes a spending reduction account.

HOUSE OF REPRESENTATIVES REPORTING REQUIREMENT

The following materials are submitted in accordance with various requirements of the Rules of the House of Representatives:

FULL COMMITTEE VOTES

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: July 19, 2017

Measure: State/Foreign Operations Appropriations Bill, FY 2018

Motion by: Ms. Lee

Description of Motion: Inserts language and funding for International Organizations and Programs.

Results: Defeated 22 yeas to 30 nays

Members Voting Yea

Mr. Aguilar
Mr. Bishop
Mr. Cartwright
Ms. Clark
Mr. Cuellar
Ms. DeLauro
Ms. Kaptur
Mr. Kilmer
Ms. Lee
Mrs. Lowey
Ms. McCollum
Ms. Meng
Ms. Pingree
Mr. Pocan
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ruppersberger
Mr. Ryan
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Amodei
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Ms. Herrera Beutler
Mr. Jenkins
Mr. Joyce
Mr. Moolenaar
Mr. Newhouse
Mr. Palazzo
Mrs. Roby
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Stewart
Mr. Taylor
Mr. Valadao
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: July 19, 2017

Measure: State/Foreign Operations Appropriations Bill, FY 2018

Motion by: Mrs. Lowey

Description of Motion: Strikes section 7056 of the bill and corresponding report language.

Results: Defeated 23 yeas to 29 nays

Members Voting Yea

Mr. Aguilar
Mr. Bishop
Mr. Cartwright
Ms. Clark
Mr. Cuellar
Ms. DeLauro
Mr. Dent
Ms. Kaptur
Mr. Kilmer
Ms. Lee
Mrs. Lowey
Ms. McCollum
Ms. Meng
Ms. Pingree
Mr. Pocan
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ruppersberger
Mr. Ryan
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Amodei
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Culberson
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Ms. Herrera Beutler
Mr. Jenkins
Mr. Joyce
Mr. Moolenaar
Mr. Newhouse
Mr. Palazzo
Mrs. Roby
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Stewart
Mr. Taylor
Mr. Valadao
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: July 19, 2017

Measure: State/Foreign Operations Appropriations Bill, FY 2018

Motion by: Mr. Pocan

Description of Motion: Inserts a limitation on funds in contravention of the emoluments clauses of the Constitution.

Results: Defeated 23 yeas to 29 nays

Members Voting Yea

Mr. Aguilar
Mr. Bishop
Mr. Cartwright
Ms. Clark
Mr. Cuellar
Ms. DeLauro
Mr. Dent
Ms. Kaptur
Mr. Kilmer
Ms. Lee
Mrs. Lowey
Ms. McCollum
Ms. Meng
Ms. Pingree
Mr. Pocan
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ruppersberger
Mr. Ryan
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Amodei
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Culberson
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Ms. Herrera Beutler
Mr. Jenkins
Mr. Joyce
Mr. Moolenaar
Mr. Newhouse
Mr. Palazzo
Mrs. Roby
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Stewart
Mr. Taylor
Mr. Valadao
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 4

Date: July 19, 2017

Measure: State/Foreign Operations Appropriations Bill, FY 2018

Motion by: Ms. Lee

Description of Motion: Strikes section 7056 of the bill and inserts funding for the United Nations Population Fund and inserts a minimum funding level for family planning/reproductive health.

Results: Defeated 23 yeas to 29 nays

Members Voting Yea

Mr. Aguilar
Mr. Bishop
Mr. Cartwright
Ms. Clark
Mr. Cuellar
Ms. DeLauro
Mr. Dent
Ms. Kaptur
Mr. Kilmer
Ms. Lee
Mrs. Lowey
Ms. McCollum
Ms. Meng
Ms. Pingree
Mr. Pocan
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ruppersberger
Mr. Ryan
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Amodei
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Culberson
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Ms. Herrera Beutler
Mr. Jenkins
Mr. Joyce
Mr. Moolenaar
Mr. Newhouse
Mr. Palazzo
Mrs. Roby
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Stewart
Mr. Taylor
Mr. Valadao
Mr. Womack
Mr. Yoder
Mr. Young

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding: The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table is submitted describing the rescissions recommended in the accompanying bill:

Development Assistance	\$29,906,927
North American Development Bank	10,000,000
Export-Import Bank	165,000,000
Advanced Technology Vehicles Manufacturing Loan Program	1,090,000,000
Economic Support Fund (OCO/GWOT)	156,913,000

TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following list includes the transfers of funds included in the accompanying bill:

In title III, under "Peace Corps", language is included to transfer funds to the Foreign Currency Fluctuations Account.

In title VIII, under "Diplomatic and Consular Programs", language is included to permit the transfer of funds to other departments and agencies for Afghanistan.

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED
SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**FOREIGN OPERATIONS, EXPORT FINANCING, AND
RELATED PROGRAMS APPROPRIATIONS ACT, 1990**

TITLE V—GENERAL PROVISIONS

* * * * *

ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE
DETERMINATIONS

SEC. 599D. (a) IN GENERAL.—In the case of an alien who is within a category of aliens established under subsection (b), the alien may establish, for purposes of admission as a refugee under section 207 of the Immigration and Nationality Act, that the alien has a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion by asserting such a fear and asserting a credible basis for concern about the possibility of such persecution.

(b) ESTABLISHMENT OF CATEGORIES.—

(1) For purposes of subsection (a), the Attorney General, in consultation with the Secretary of State and the Coordinator for Refugee Affairs, shall establish—

(A) one or more categories of aliens who are or were nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion,

(B) one or more categories of aliens who are or were nationals and residents of Vietnam, Laos, or Cambodia and who share common characteristics that identify them as targets of persecution in such respective foreign state on such an account; and

(C) one or more categories of aliens who are or were nationals and residents of the Islamic Republic of Iran who, as members of a religious minority in Iran, share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion.

(2)(A) Aliens who are (or were) nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are Jews or Evangelical Christians shall be deemed a category of alien established under paragraph (1)(A).

(B) Aliens who are (or were) nationals of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are current members of, and demonstrate public, active, and continuous participation (or attempted participation) in the religious activities of, the Ukrainian Catholic Church or the Ukrainian Orthodox Church, shall be deemed a category of alien established under paragraph (1)(A).

(C) Aliens who are (or were) nationals and residents of Vietnam, Laos, or Cambodia and who are members of categories of individuals determined, by the Attorney General in accordance with “Immigration and Naturalization Service Worldwide Guidelines for Overseas Refugee Processing” (issued by the Immigration and Naturalization Service in August 1983) shall be deemed a category of alien established under paragraph (1)(B).

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Im-

migration and Nationality Act {and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, and 1996 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section} and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, [and 2017] 2017, and 2018 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

(c) WRITTEN REASONS FOR DENIALS OF REFUGEE STATUS.—Each decision to deny an application for refugee status of an alien who is within a category established under this section shall be in writing and shall state, to the maximum extent feasible, the reason for the denial.

(d) PERMITTING CERTAIN ALIENS WITHIN CATEGORIES TO REAPPLY FOR REFUGEE STATUS.—Each alien who is within a category established under this section and who (after August 14, 1988, and before the date of the enactment of this Act) was denied refugee status shall be permitted to reapply for such status. Such an application shall be determined taking into account the application of this section.

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2017] 2018.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2017] 2018.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2017] 2018.

ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) IN GENERAL.—The Attorney General shall adjust the status of an alien described in subsection (b) to that of an alien lawfully admitted for permanent residence if the alien—

(1) applies for such adjustment,

(2) has been physically present in the United States for at least 1 year and is physically present in the United States on the date the application for such adjustment is filed,

(3) is admissible to the United States as an immigrant, except as provided in subsection (c), and

(4) pays a fee (determined by the Attorney General) for the processing of such application.

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—The benefits provided in subsection (a) shall only apply to an alien who—

(1) was a national of an independent state of the former Soviet Union or of Estonia, Latvia, Lithuania, Vietnam, Laos, or Cambodia, and

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, ~~2017~~ 2018, after being denied refugee status.

(c) **WAIVER OF CERTAIN GROUNDS FOR INADMISSIBILITY.**—The provisions of paragraphs (4), (5), and (7)(A) of section 212(a) of the Immigration and Nationality Act shall not apply to adjustment of status under this section and the Attorney General may waive any other provision of such section (other than paragraph (2)(C) or subparagraph (A), (B), (C), or (E) of paragraph (3)) with respect to such an adjustment for humanitarian purposes, to assure family unity, or when it is otherwise in the public interest.

(d) **DATE OF APPROVAL.**—Upon the approval of such an application for adjustment of status, the Attorney General shall create a record of the alien's admission as a lawful permanent resident as of the date of the alien's inspection and parole described in subsection (b)(2).

(e) **NO OFFSET IN NUMBER OF VISAS AVAILABLE.**—When an alien is granted the status of having been lawfully admitted for permanent residence under this section, the Secretary of State shall not be required to reduce the number of immigrant visas authorized to be issued under the Immigration and Nationality Act.

DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, 2005

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TITLE X

OTHER MATTERS

* * * * *

CHAPTER 2—BILATERAL ECONOMIC ASSISTANCE

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GENERAL PROVISIONS, THIS CHAPTER

SEC. 12001. (a)(1) Notwithstanding section 514 of the Foreign Assistance Act of 1961 (22 U.S.C. 2321h), the President may transfer to Israel, in exchange for concessions to be negotiated by the Secretary of Defense, with the concurrence of the Secretary of State, any or all of the items described in paragraph (2).

(2) The items referred to in paragraph (1) are armor, artillery, automatic weapons ammunition, missiles, and other munitions that—

- (A) are obsolete or surplus items;
- (B) are in the inventory of the Department of Defense;
- (C) are intended for use as reserve stocks for Israel; and
- (D) are located in a stockpile in Israel.

(b) The value of concessions negotiated pursuant to subsection (a) shall be at least equal to the fair market value of the items transferred. The concessions may include cash compensation, services,

waiver of charges otherwise payable by the United States, and other items of value.

(c) Not later than 30 days before making a transfer under the authority of this section, the President shall transmit a notification of the proposed transfer to the Committees on Foreign Relations and Armed Services of the Senate and the Committees on International Relations and Armed Services of the House of Representatives. The notification shall identify the items to be transferred and the concessions to be received.

(d) No transfer may be made under the authority of this section after September 30, **[2018]** 2019.

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FOREIGN ASSISTANCE ACT OF 1961

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TITLE XII—FAMINE PREVENTION AND FREEDOM FROM HUNGER

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CHAPTER 2—MILITARY ASSISTANCE

* * * * *

SEC. 514. STOCKPILING OF DEFENSE ARTICLES FOR FOREIGN COUNTRIES.—(a) No defense article in the inventory of the Department of Defense which is set aside, reserved, or in any way earmarked or intended for future use by any foreign country may be made available to or for use by any foreign country unless such transfer is authorized under this Act or the Arms Export Control Act, or any subsequent corresponding legislation, and the value of such transfer is charged against funds authorized under such legislation or against the limitations specified in such legislation, as appropriate, for the fiscal period in which such defense article is transferred. For purposes of this subsection, “value” means the acquisition cost plus crating, packing, handling, and transportation costs incurred in carrying out this section.

(b)(1) The value of defense articles to be set aside, earmarked, reserved, or intended for use as war reserve stocks for allied or other foreign countries (other than for purposes of the North Atlantic Treaty Organization or in the implementation of agreements with Israel) in stockpiles located in foreign countries may not exceed in any fiscal year an amount that is specified in security assistance authorizing legislation for that fiscal year.

(2)(A) The value of such additions to stockpiles of defense articles in foreign countries shall not exceed \$200,000,000 for each of fiscal years 2013, 2014, 2015, 2016, 2017, **[and 2018]** 2018, and 2019.

(B) Of the amount specified in subparagraph (A) for a fiscal year, not more than \$200,000,000 may be made available for stockpiles in the State of Israel.

(c) LOCATION OF STOCKPILES OF DEFENSE ARTICLES.—

(1) LIMITATION.—Except as provided in paragraph (2), no stockpile of defense articles may be located outside the boundaries of a United States military base or a military base used primarily by the United States.

(2) EXCEPTIONS.—Paragraph (1) shall not apply with respect to stockpiles of defense articles located in the Republic of Korea, Thailand, any country that is a member of the North Atlantic Treaty Organization, any country that is a major non-NATO ally, or any other country the President may designate. At least 15 days before designating a country pursuant to the last clause of the preceding sentence, the President shall notify the congressional committees specified in section 634A(a) in accordance with the procedures applicable to reprogramming notifications under that section.

(d) No defense article transferred from any stockpile which is made available to or for use by any foreign country may be considered an excess defense article for the purpose of determining the value thereof.

* * * * *

PUBLIC LAW 106–46

SECTION 1. CLARIFICATION OF QUORUM REQUIREMENT FOR THE EXPORT-IMPORT BANK OF THE UNITED STATES.

(a) IN GENERAL.—Section 3(c)(6) of the Export-Import Bank Act of 1945 (12 U.S.C. 635a(c)(6)) is amended to read as follows:

“(6) A quorum of the Board of Directors shall consist of at least three members.”.

(b) EXCEPTION.—Notwithstanding section 3(c)(6) of the Export-Import Bank Act of 1945, if, during the period that begins on [July 21, 1999, and ends on December 2, 1999] *October 1, 2017, and ends on September 30, 2019*, there are fewer than three persons holding office on the Board of Directors of the Export-Import Bank of the United States, the entire membership of such Board of Directors shall constitute a quorum until the end of such period.

* * * * *

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2018 that require annual authorization or additional legislation, which to date has not been enacted. The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law. The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation. The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds. In various places in the bill, the Committee recommendation continues the prior year practice of

designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains general provisions and other language that has been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2018 bill, which may be construed as changing existing law, are as follows:

Title I

Under “Diplomatic and Consular Programs”, language similar to the prior year providing transfer authority to other accounts within “Administration of Foreign Affairs”, limitations on certain programs, offices, and activities.

Under “Diplomatic and Consular Programs”, language carried in the prior year designating the availability and use of certain fees and transfers from other agencies, and conditioning the obligation of certain funds made available for security training.

Under “Office of Inspector General”, language carried in the prior year notwithstanding section 209(a)(1) of the Foreign Service Act of 1980 as it relates to post inspections.

Under “Educational and Cultural Exchange Programs”, language modified from the prior year on the use of certain fees, and a notification requirement.

Under “Embassy Security, Construction, and Maintenance”, language carried in the prior year placing limitations on the uses of funds, restricting representation expenses, and requiring submission of an operating plan.

Under “Emergencies in the Diplomatic and Consular Service”, language carried in the prior year permitting the transfer of not to exceed \$1,000,000 to the “Repatriation Loans Program Account”.

Under “Contributions to International Organizations”, language similar to the prior year limiting the use of funds, and establishing a number of notification and reporting requirements.

Under “Contributions for International Peacekeeping Activities”, language similar to the prior year limiting the use of funds and establishing a number of notification and reporting requirements.

Under “International Boundary and Water Commission, United States and Mexico” and “American Sections, International Commissions”, language carried in the prior year limiting representation expenses.

Under “American Sections, International Commissions”, language carried in the prior year limiting representation expenses.

Under “International Fisheries Commissions”, language carried in the prior year providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under “International Broadcasting Operations”, language carried in the prior year setting limitations on funds available for certain expenses and receipts, requiring the Broadcasting Board of Governors make funds available to expand unrestricted access to information on the Internet, extending certain personnel authorities, requiring a notification of certain programs, restricting representation expenses, and requiring notifications.

Under “Eisenhower Exchange Fellowship Program”, language carried in the prior year limiting the use of funds relating to compensation.

Under “Commission for the Preservation of America’s Heritage Abroad”, language carried in the prior year allowing the Commission to procure certain services notwithstanding paragraph (3) of section 312304(b) of Public Law 113–287 during fiscal year 2018 and requiring notification.

Under “United States-China Economic and Security Review Commission”, language carried in the prior year incorporating by reference several provisos relating to personnel and financial management authorities that were carried in the Department of State, Foreign Operations, and Related Appropriations Act, 2010.

Title II

Under “Operating Expenses, United States Agency for International Development”, language carried in the prior year limiting financing construction or entering into leases, allowing transfers of funds, and limiting and restricting representation and entertainment expenses.

Under “Capital Investment Fund”, language carried in the prior year requiring notifications.

Title III

Under “Global Health Programs”, language carried in the prior year placing restrictions and requirements related to family planning and abortion, requiring direct apportionment to agencies, designating the use of funds, requiring notifications, and setting a cap on administrative expenses.

Under “Transition Initiatives”, language carried in the prior year designating the use of funds, requiring a report prior to the initiation of a country program, and allowing the use of additional funds in the Act for the same purposes as funds under this heading following consultation.

Under “Development Credit Authority”, language carried in the prior year authorizing transfers, setting funding and financing limitations, and requiring notification.

Under “Assistance for Europe, Eurasia and Central Asia”, language carried in the prior year providing notwithstanding authority, designating responsibilities for the administration of assistance, and designating certain funds for purposes of administrative authorities.

Under “Migration and Refugee Assistance”, language carried in the prior year designating amounts for small-scale emergency humanitarian requirements and for refugees resettling in Israel.

Under “Peace Corps”, language carried in the prior year limiting representation expenses, requiring prior consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under “Millennium Challenge Corporation”, language modified from the prior year placing a cap on administrative expenses, establishing certain funding conditions and notification requirements, and limiting and restricting entertainment and representation expenses.

Under “Inter-American Foundation”, language carried in the prior year limiting representation expenses.

Under “United States African Development Foundation”, language carried in the prior year allowing for the investment of

project funding by grantees, limiting the use of interest earned, waiving certain limitations due to currency fluctuations subject to notification, and allowing certain building leases in Africa.

Under “International Affairs Technical Assistance”, language carried in the prior year providing funds notwithstanding any other provision of law.

Title IV

Under “International Narcotics Control and Law Enforcement”, language modified from the prior year giving the Department of State the authority to provide excess property to a foreign country, waiving a section of the Foreign Assistance Act subject to notification, requiring notification for certain transfers, and permitting funds for certain purposes.

Under “Nonproliferation, Anti-terrorism, Demining and Related Programs”, language similar to the prior year designating the use of funds, providing authorities for funds, and establishing certain funding conditions and notification requirements.

Under “Peacekeeping Operations”, language carried in the prior year designating the use of funds, providing certain authorities, establishing prohibitions for the use of funds, and requiring notifications.

Under “International Military Education and Training”, language modified in the prior year allowing certain civilian personnel to receive training and limiting entertainment expenses.

Under “Foreign Military Financing Program”, language similar to the prior year requiring consultations and notifications, designating the use of funds, establishing requirements for the disbursement and transfer of certain funds, establishing limitations and conditions on funds, and establishing prohibitions for the use of funds, and limiting representation and entertainment expenses.

Title VI

Under “Export-Import Bank of the United States, Program Account”, language carried in the prior year allowing for certain expenditures and setting limitations on funds.

Under “Export-Import Bank of the United States, Administrative Expenses”, language carried in the prior year limiting representation expenses, allowing for the collection of certain fees, and requiring notifications.

Under “Export-Import Bank of the United States, Receipts Collected”, language carried in the prior year requiring sufficient fees to cover costs.

Under “Overseas Private Investment Corporation, Noncredit Account”, language carried in the prior year limiting representation expenses, and providing that certain costs shall not be considered administrative costs.

Under “Overseas Private Investment Corporation, Program Account”, language carried in the prior year designating transfer authority from “Noncredit Account”, providing program authority in Iraq, requiring certain notifications, and designating funds for administrative expenses.

Under “Trade and Development Agency”, language carried in the prior year restricting representation and entertainment allowances and designating the use of funds.

Title VII

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language modified from the prior year with respect to the construction and use of diplomatic facilities, setting limitations and expanding notification and oversight requirements, and placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language modified from the prior year on Department of State management.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role, requires a determination, and provides a waiver under certain conditions.

Sec. 7009 includes language carried in the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers, and reporting requirements on transfers for the Department of State and USAID.

Sec. 7010 includes language carried in the prior year prohibiting first-class travel, and setting certain limitations on computer networks, and the promotion of tobacco products.

Sec. 7011 includes language modified from the prior year regarding the availability of funds made available in the Act and new language placing a limitation on the authority until the Secretary of State submits the reports required under this section for the last two fiscal years.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and allowing exceptions in certain circumstances.

Sec. 7013 includes language carried in the prior year withholding assistance to a country where such assistance is subject to taxation, unless the Secretary of State makes certain determinations, and updating a reporting requirement.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements regarding funds made available in the Act.

Sec. 7016 includes language carried in the prior year regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to the prior year regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language similar to the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year prohibiting the use of assistance for certain representation expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language similar to the prior year regarding authorization requirements.

Sec. 7023 includes language carried in the prior year defining the terms "program, project, and activity".

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes limitation language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to international financial institutions.

Sec. 7030 includes language carried in the prior year regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, corruption and human rights violations, and the foreign assistance Web site.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Sec. 7033 includes language modified from the prior year on assistance regarding international religious freedom.

Sec. 7034 includes language modified from the prior year granting certain special authorities and limitations relating to funds made available in the Act.

Sec. 7035 continues language carried in the prior year related to the Arab League Boycott of Israel.

Sec. 7036 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in the prior year establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7039 includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding countries in the Middle East and North Africa.

Sec. 7042 includes modified language from the prior year regarding assistance for Africa.

Sec. 7043 includes language modified from the prior year regarding assistance for East Asia and the Pacific.

Sec. 7044 includes language modified from the prior year regarding assistance for South and Central Asia.

Sec. 7045 includes language modified from the prior year regarding assistance for Latin America and the Caribbean.

Sec. 7046 includes language carried in the prior year regarding assistance for Ukraine and other Independent States of the former Soviet Union.

Sec. 7047 includes language carried in the prior year regarding authority for the President to drawdown certain funds to support UN war crimes tribunals or commissions.

Sec. 7048 includes language modified from the prior year relating to conditions on the funds for the UN and other international organizations.

Sec. 7049 includes language carried in the prior year related to assistance made available for community-based policing programs.

Sec. 7050 includes language carried in the prior year limiting funding for publicity or propaganda purposes within the United States.

Sec. 7051 includes language carried in the prior year limiting funds available under the Act from being used to support attendance at international conferences.

Sec. 7052 includes language similar to the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in the prior year relating to land mines and cluster munitions.

Sec. 7055 includes language modified from the prior year related to the continuous supervision and general direction of economic and military assistance.

Sec. 7056 includes new language prohibiting funds to UNFPA and prohibiting funds for global health assistance to foreign non-governmental organizations that promote or perform abortion.

Sec. 7057 includes language carried in the prior year regarding certain management conditions and authorities of USAID.

Sec. 7058 includes language modified from the prior year regarding global health activities, placing a funding limitation on international family planning programs, and conditioning contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria, and conferring certain authorities.

Sec. 7059 includes language modified from the prior year regarding programs that support gender equality.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, conservation, food security and agriculture development, microenterprise, trafficking in persons, and water and sanitation.

Sec. 7061 includes language modified from the prior year regarding assistance to countries impacted by significant refugee populations or internally displaced persons.

Sec. 7063 includes language carried in the prior year regarding timely access by Inspectors General to records, documents, or other materials available to a department or agency of the United States.

Sec. 7064 includes language carried in the prior year regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language carried in the prior year regarding multi-year pledges.

Sec. 7066 includes language modified from the prior year prohibiting funds for the use of torture.

Sec. 7067 includes language similar to the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in the prior year regarding commercial leasing of defense articles.

Sec. 7069 includes new rescissions.

Sec. 7070 includes language modified from the prior year regarding countering Russian influence and aggression.

Sec. 7071 includes language carried in the prior year regarding lending by the International Monetary Fund.

Sec. 7073 includes language modified from the prior year making funds available to counter foreign fighters and violent extremist organizations.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language modified from the prior year requiring spending and operating plans for funds provided in this Act.

Sec. 7077 includes language modified from the prior year regarding public posting of reports and documents, records management, and cybersecurity.

Sec. 7078 includes language modified from the prior year regarding Internet freedom programs.

Sec. 7079 includes language modified from the prior year establishing certain limitations impacting jobs in the United States.

Sec. 7080 includes new language regarding the Export-Import Bank of the United States.

Title VIII

Under “Diplomatic and Consular Programs”, language carried in the prior year allowing the transfer of funds to other federal departments and agencies, designating funds, and requiring notification of any such transfers.

Under “Office of Inspector General”, language similar to the prior year designating an amount for the Special Inspector General for Afghanistan Reconstruction, limiting printing and reproduction costs, and providing certain personnel authorities.

Under “Peacekeeping Operations”, language carried in the prior year providing authority for the use of such funds to pay assessed expenses.

Sec. 8002 includes language carried in the prior year stating that funds appropriated in title VIII shall be available under the authorities and conditions applicable to such appropriations accounts, unless noted otherwise.

Sec. 8003 includes language modified from the prior year making funds available for the Counterterrorism Partnerships Fund.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003	\$5,290,390,000	\$5,874,914,000	\$11,565,978,000
Department of State/International Organizations.	2003	\$1,529,702,000	\$1,672,000,000	\$2,666,700,000
Department of State/ International Commissions.	2003	\$71,385,000	\$57,730,000	\$119,008,000
Broadcasting Board of Governors	2003	\$644,486,000	\$599,560,000	\$769,727,000
Department of State/Related Programs.	2003	\$72,000,000	\$69,986,000	\$186,173,000
United States Institute of Peace	2014	Such sums as may be necessary.	\$37,000,000	\$35,300,000
Operating Expenses of the United States Agency for International Development.	1987	\$387,000,000	\$340,600,000	\$1,270,461,000
Capital Investment Fund	None	NA	NA	\$174,985,000
Operating Expenses of the United States Agency for International Development—Inspector General.	1987	\$21,750,000	\$21,000,000	\$71,500,000
Global Health Programs (see note below).	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population (\$290,000,000); Health and Disease Prevention (\$180,000,000); Child Survival Fund (\$75,000,000).	Population (\$234,625,000); Health and Disease Prevention (\$166,762,000); Child Survival Fund (75,000,000).	\$2,321,000,000 (includes \$461,000,000 for Population)
Global Health Programs: HIV/AIDS	2013	\$48,000,000,000 over 5 years.	\$5,720,499,000	\$6,000,000,000
Development Assistance (see note below).	Agriculture; (1987) Education (1987); Energy and selected development activities (1987).	Agriculture (\$760,000,000); Education (\$180,000,000); Energy and selected development activities (\$207,000,000).	Agriculture (\$693,613,000); Education (\$155,000,000); Energy and selected development activities (\$149,990,000).	\$2,780,971,000 (programs difficult to determine due to changing definitions of programs since last authorized)
Transition Initiatives	None (same authorities as International Disaster Assistance).	NA	NA	\$92,043,000
Development Credit Authority	None	NA	NA	(by transfer) \$50,000,000

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Development Credit Authority—administrative expenses.	None	NA	NA	\$9,120,000
Economic Support Fund	1987	\$3,800,000,000	\$3,555,000,000	\$3,395,433,000
Democracy Fund	None	NA	NA	\$210,500,000
Assistance for Europe, Eurasia and Central Asia.	1993	\$410,000,000	N/A	691,571,000
Migration and Refugee Assistance	2003	\$820,000,000	\$781,884,000	\$3,109,000,000
Peace Corps	2003	\$365,000,000	\$295,069,000	\$398,221,000
Millennium Challenge Corporation	2005	Such sums as may be necessary.	\$1,488,000,000	\$800,000,000
Inter-American Foundation	1993	\$31,000,000	\$30,960,000	\$11,250,000
United States African Development Foundation.	1987	\$3,872,000	\$6,500,000	\$15,000,000
Department of the Treasury, International Affairs Technical Assistance.	1999	\$5,000,000	\$1,500,000	\$25,455,000
International Narcotics Control and Law Enforcement.	1994	\$171,500,000	\$100,000,000	\$1,266,090,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003	\$226,200,000	NA	\$838,456,000
Peacekeeping Operations	1999	\$83,000,000	\$76,500,000	\$460,254,000
International Military Education and Training.	2003	\$85,000,000	\$79,480,000	\$105,160,000
Foreign Military Financing	2003	\$4,107,000,000	\$6,104,632,000	\$6,085,863,000
International Development Association.	2015	\$3,871,800,000	\$1,287,800,000	\$658,661,000
Asian Development Fund	2015	\$359,600,000	\$104,977,000	\$47,395,000
African Development Fund	2015	\$585,000,000	\$32,418,000	\$109,387,000
Overseas Private Investment Corporation Administrative Expenses.	2016	Such sums as may be necessary.	\$70,000,000	\$60,800,000
Overseas Private Investment Corporation Program Account.	2016	Such sums as may be necessary.	\$20,000,000	\$10,000,000

Note: Amounts for Administration of Foreign Affairs, International Organizations, Operating Expenses, Transition Initiatives, Economic Support Fund, Migration and Refugee Assistance, Nonproliferation, Anti-terrorism, Demining and Related Programs, and Foreign Military Financing Program include funds appropriated in title VIII of the bill and designated for OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Funds for the United States Emergency Refugee and Migration Assistance Program (ERMA) are authorized in such amounts as may be necessary; however, appropriations which would result in a balance in the fund of more than \$100,000,000 are prohibited (22 U.S.C. 2601(c)) absent a waiver of this provision of law.

Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

[In millions of dollars]

	Budget Authority		Outlays	
	Committee Allocation	Amount in Bill	Committee Allocation	Amount in Bill
General Purpose	35,345	35,345	42,984	¹ 45,209
Overseas Contingency Operations/Global War on Terrorism	12,019	12,019	7,071	¹ 4,725

	Budget Authority		Outlays	
	Committee Allocation	Amount in Bill	Committee Allocation	Amount in Bill
Mandatory	159	159	159	159

¹ Includes outlays from prior-year budget authority.

FIVE YEAR OUTLAY PROJECTIONS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

[In millions of dollars]

2018	¹ 18,290
2019	12,150
2020	8,150
2021	4,773
2022 and future years	4,788

¹ Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

	Budget authority	Outlays
Financial assistance to State and local governments	0	¹ 0

¹ Excludes outlays from prior-year budget authority.

PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

DIRECTED RULEMAKING

The bill does not direct any rule making.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2017 enacted amounts and budget estimates presented for fiscal year 2018:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request

TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY					

Department of State					
Administration of Foreign Affairs					
Diplomatic and consular programs.....	4,247,775	3,903,034	4,068,537	-179,238	+165,503
Worldwide security protection.....	1,899,479	1,380,752	1,380,752	-518,727	---

Total, Diplomatic and consular programs.....	6,147,254	5,283,786	5,449,289	-697,965	+165,503
Capital investment fund.....	12,600	15,000	15,000	+2,400	---
Office of Inspector General.....	87,069	72,562	73,869	-13,200	+1,307
Educational and cultural exchange programs.....	634,143	285,000	590,900	-43,243	+305,900
Representation expenses.....	8,030	7,000	7,000	-1,030	---
Protection of foreign missions and officials.....	30,344	30,890	30,890	+546	---
Embassy security, construction, and maintenance.....	759,161	754,459	754,459	-4,702	---
Worldwide security upgrades.....	358,698	387,741	1,488,237	+1,129,539	+1,100,496

Total, Embassy security.....	1,117,859	1,142,200	2,242,696	+1,124,837	+1,100,496

Emergencies in the diplomatic and consular service.....	7,900	7,885	7,885	-15	---

Repatriation Loans Program Account:					
Direct loans subsidy.....	1,300	1,300	1,300	---	---

Payment to the American Institute in Taiwan.....	31,963	26,312	30,557	-1,406	+4,245
International Chancery Center, Washington, District of Columbia.....	1,320	743	743	-577	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
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Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	8,238,682	7,031,578	8,609,029	+370,347	+1,577,451
International Organizations					
Contributions to international organizations, current year assessment.....	1,262,966	900,195	1,074,645	-188,321	+174,450
Contributions for international peacekeeping activities, current year assessment.....	552,904	268,886	529,909	-22,995	+261,023
Total, International Organizations.....	1,815,870	1,169,081	1,604,554	-211,316	+435,473
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	48,134	44,748	44,748	-3,386	---
Construction.....	29,400	27,900	27,900	-1,500	---
Total, Boundary and Water Commission.....	77,534	72,648	72,648	-4,886	---
American sections, international commissions.....	12,258	12,184	12,184	-74	---
International fisheries commissions.....	37,502	33,871	34,176	-3,326	+305
Total, International commissions.....	127,294	118,703	119,008	-8,286	+305

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Related Agency					
Broadcasting Board of Governors					
International broadcasting operations.....	772,108	680,363	764,936	-7,172	+84,573
Reappropriation of surge capacity funds.....	---	3,000	---	---	-3,000
Broadcasting capital improvements.....	9,700	4,791	4,791	-4,909	---
Total, Broadcasting Board of Governors.....	781,808	688,154	769,727	-12,081	+81,573
Related Programs					
The Asia Foundation.....	17,000	---	15,810	-1,190	+15,810
United States Institute of Peace, Operating expenses..	37,884	19,117	35,300	-2,584	+16,183
Center for Middle Eastern-Western dialogue.....	122	140	140	+18	---
Eisenhower Exchange Fellowship program.....	350	158	158	-192	---
Israeli Arab scholarship program.....	47	65	65	+18	---
East-West Center.....	16,700	---	---	-16,700	---
National Endowment for Democracy.....	170,000	103,500	170,000	---	+66,500
Total, Related programs.....	242,103	122,980	221,473	-20,630	+98,493
Other Commissions					
Commission for the Preservation of America's Heritage Abroad.....	888	675	675	-213	---
Salaries and expenses.....					

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Commission on International Religious Freedom					
Salaries and expenses.....	3,500	4,500	4,500	+1,000	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,579	2,579	2,579	---	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	2,000	2,000	2,000	---	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Total, title I, Department of State and Related Agency.....	11,218,224	9,143,750	11,337,045	+118,821	+2,193,295
=====					
TITLE II - UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
Operating expenses, USAID.....	1,204,609	1,045,797	1,133,906	-70,703	+88,109
Capital Investment Fund.....	174,985	157,980	174,985	---	+17,005

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of Inspector General, USAID.....	67,600	69,000	69,000	+1,400	---
Total, title II, Administration of Foreign Assistance.....	1,447,194	1,272,777	1,377,891	-69,303	+105,114
TITLE III - BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health Programs:					
U.S. Agency for International Development.....	3,054,950	1,505,500	2,651,000	-403,950	+1,145,500
Department of State.....	5,670,000	4,975,000	5,670,000	---	+695,000
(Global fund contribution) /1.....	(1,350,000)	(1,125,000)	(1,350,000)	---	(+225,000)
Total, Global Health Programs.....	8,724,950	6,480,500	8,321,000	-403,950	+1,840,500
1/ The Bill includes authority for a Global Fund contribution and the accompanying report recommends up to \$1,350,000 for such a contribution					
Development assistance.....	2,995,465	---	2,780,971	-214,494	+2,780,971
Transfer out.....	(-50,000)	(-60,000)	(-50,000)	---	(+10,000)
Total, Development Assistance.....	2,995,465	---	2,780,971	-214,494	+2,780,971
International disaster assistance.....	498,483	690,259	1,033,483	+535,000	+343,224
Transition initiatives.....	35,600	30,000	30,000	-5,600	---
Complex Crises fund.....	10,000	---	---	-10,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Development Credit Authority:					
(By transfer).....	(50,000)	(60,000)	(50,000)	---	(-10,000)
Administrative expenses.....	10,000	9,120	9,120	-880	---
Economic Support Fund.....	1,041,761	---	1,041,761	---	+1,041,761
Economic Support and Development Fund.....	---	2,229,350	---	---	-2,229,350
Democracy Fund:					
Human Rights and Democracy Fund, Department of State.....	145,375	---	145,375	---	+145,375
Bureau of Democracy, Conflict, and Humanitarian Assistance, USAID.....	65,125	---	65,125	---	+65,125
Total, Democracy Fund.....	210,500	---	210,500	---	+210,500
Assistance for Europe, Eurasia and Central Asia.....	291,638	---	691,571	+399,933	+691,571
Department of State					
Migration and refugee assistance.....	912,802	715,241	877,802	-35,000	+162,561
United States Emergency Refugee and Migration Assistance Fund.....	10,000	---	---	-10,000	---
Total, Department of State.....	922,802	715,241	877,802	-45,000	+162,561
Independent Agencies					
Peace Corps.....	410,000	398,221	398,221	-11,779	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Millennium Challenge Corporation.....	905,000	800,000	---	-905,000	-800,000
Program.....	---	---	697,600	+697,600	+697,600
Administration.....	---	---	102,400	+102,400	+102,400
Subtotal.....	905,000	800,000	800,000	-105,000	---
Inter-American Foundation.....	22,500	4,565	11,250	-11,250	+6,685
United States African Development Foundation.....	30,000	8,332	15,000	-15,000	+6,668
Total, Independent Agencies.....	1,367,500	1,211,118	1,224,471	-143,029	+13,353
Department of the Treasury					
International Affairs Technical Assistance.....	30,000	25,455	25,455	-4,545	---
Total, title III, Bilateral economic assistance. Appropriations.....	16,138,699 (16,138,699)	11,391,043 (11,391,043)	16,246,134 (16,246,134)	+107,435 (+107,435)	+4,855,091 (+4,855,091)
TITLE IV - INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
International narcotics control and law enforcement...	889,664	695,550	848,139	-41,525	+152,589
Nonproliferation, anti-terrorism, demining and related programs.....	500,696	312,766	617,873	+117,177	+305,107
Peacekeeping operations.....	135,041	122,300	135,041	---	+12,741

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Funds Appropriated to the President					
International Military Education and Training.....	110,300	100,160	105,160	-5,140	+5,000
Foreign Military Financing Program:					
Grants:					
Israel.....	3,100,000	3,100,000	3,100,000	---	---
Egypt.....	1,300,000	1,300,000	1,300,000	---	---
Other.....	385,805	270,713	1,225,863	+840,058	+955,150
Limitation on Administrative Expenses.....	(80,000)	(70,000)	(70,000)	(-10,000)	---
Total, Foreign Military Financing Program.	4,785,805	4,670,713	5,625,863	+840,058	+955,150
Total, title IV, Security assistance.....	6,421,506	5,901,489	7,332,076	+910,570	+1,430,587

TITLE V - MULTILATERAL ASSISTANCE

Multilateral Assistance

Funds Appropriated to the President

International Organizations and Programs.....	339,000	---	---	-339,000	---
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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request

International Financial Institutions					
World Bank Group					
Global Environment Facility.....	146,563	102,375	---	-146,563	-102,375
International Development Association.....	1,197,128	1,097,010	658,661	-538,467	-438,349
The International Bank for Reconstruction and Development (IBRD):					
IBRD paid in capital.....	5,963	---	---	-5,963	---
Subtotal, IBRD.....	5,963	---	---	-5,963	---
Clean Technology Fund.....	---	---	---	---	---
Strategic Climate Fund.....	---	---	---	---	---
Green Climate Fund.....	---	---	---	---	---
Global agriculture and food security program.....	23,000	---	---	-23,000	---
Total, World Bank Group.....	1,372,654	1,199,385	658,661	-713,993	-540,724
Inter-American Development Bank Group					
Inter-American Development Bank paid in capital.....	21,940	---	---	-21,940	---
Total, Inter-American Development Bank.....	21,940	---	---	-21,940	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Asian Development Bank Group (IDB)					
Asian Development Fund.....	99,233	47,395	47,395	-51,838	---
Total, Asian Development Bank.....	99,233	47,395	47,395	-51,838	---
African Development Bank Group					
African Development Bank Paid in capital.....	32,418	32,418	32,418	---	---
(Limitation on callable capital).....	(507,861)	(507,861)	(507,861)	---	---
African Development Fund.....	214,332	171,300	109,387	-104,945	-61,913
Total, African Development Bank.....	246,750	203,718	141,805	-104,945	-61,913
International Fund for Agricultural Development.....	30,000	30,000	30,000	---	---
North American Development Bank.....	---	---	---	---	---
(Limitation on callable capital).....	---	---	---	---	---
Total, International Financial Institutions.....	1,770,577	1,480,498	877,861	-892,716	-602,637
Total, title V, Multilateral assistance.....					
(Limitation on callable capital).....	2,109,577	1,480,498	877,861	-1,231,716	-602,637
	(507,861)	(507,861)	(507,861)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE VI - EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Administrative expenses.....	110,000	95,500	95,500	-14,500	---
Inspector General.....	5,700	5,000	5,700	---	+700
Offsetting collections.....	-530,000	-264,700	-264,700	+265,300	---
Total, Export-Import Bank of the United States..	-414,300	-164,200	-163,500	+250,800	+700
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses.....	70,000	60,800	60,800	-9,200	---
Insurance fees and other offsetting collections...	-341,000	-270,000	-350,000	-9,000	-80,000
Subtotal.....	-271,000	-209,200	-289,200	-18,200	-80,000
Program account.....	20,000	---	10,000	-10,000	+10,000
Total, Overseas Private Investment Corporation....	-251,000	-209,200	-279,200	-28,200	-70,000
Funds Appropriated to the President					
Trade and Development Agency.....	75,000	12,105	70,500	-4,500	+58,395
Total, title VI, Export and investment assistance	-590,300	-361,295	-372,200	+218,100	-10,905

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE VII - GENERAL PROVISIONS					
Special immigrant visa proposal (Sec. 7083(a)).....	6,000	---	---	-6,000	---
ESF rescission of funds (Sec. 7083(b)).....	-6,000	---	---	+6,000	---
Development Assistance Rescission (Sec. 7069(a)).....	---	---	-29,907	-29,907	-29,907
North American Development Bank Rescission.....	---	---	-10,000	-10,000	-10,000
Export-Import Bank, Tied Aid Rescission (Sec. 7060(c))	---	-165,000	-165,000	-165,000	---
Rescission of funds (Sec. 7069(d)).....	---	---	-1,090,000	-1,090,000	-1,090,000
Food for Peace Reimbursement sec. 7060.....	---	---	---	---	---
H&L Fraud and Detection Fee sec. 7050.....	---	---	---	---	---
Additional spending of P&I security sec. 7049(c).....	---	---	---	---	---
Use of Ebola balances for malaria (sec. 7058(e)).....	---	---	---	---	---
Consular and Border Security Programs.....	---	---	---	---	---
Total, title VII, General Provisions.....	---	-165,000	-1,294,907	-1,294,907	-1,129,907
TITLE VIII - OVERSEAS CONTINGENCY OPERATIONS / GLOBAL WAR ON TERRORISM (OCO/GWOT)					
Diplomatic and consular programs (OCO/GWOT).....	2,410,386	2,975,971	2,975,971	+565,585	---
(Worldwide security protection) (OCO/GWOT).....	(1,815,210)	(2,376,122)	(2,376,122)	(+560,912)	---
(Transfer to other agencies).....	(-5,000)	(-5,000)	---	(+5,000)	(+5,000)
Subtotal.....	2,410,386	2,975,971	2,975,971	+565,585	---
Office of Inspector General (OCO/GWOT).....	54,900	68,100	68,100	+13,200	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Embassy security, construction, and maintenance (OCO/GWOT).....	1,238,800	---	71,778	-1,167,022	+71,778
Contributions to int'l organizations (OCO/GWOT).....	96,240	96,240	96,240	---	---
Contributions for International Peacekeeping Activities, current year assessment (OCO/GWOT).....	1,354,660	927,224	965,906	-388,754	+38,682
Broadcasting board of governors (OCO/GWOT).....	4,800	---	---	-4,800	---
Operating expenses of USAID (OCO/GWOT).....	152,080	136,555	136,555	-15,525	---
USAID Office of Inspector General:					
OIG (OCO/GWOT).....	---	2,500	2,500	+2,500	---
International Disaster Assistance (OCO/GWOT).....	3,313,203	1,817,941	1,788,203	-1,525,000	-29,738
(Famine prevention, relief, and mitigation) (OCO/GWOT).....	(990,000)	---	---	(-990,000)	---
Transition Initiatives (OCO/GWOT).....	37,000	62,043	62,043	+25,043	---
Complex Crises fund (OCO/GWOT).....	20,000	---	---	-20,000	---
Economic Support Fund (OCO/GWOT).....	2,609,242	---	2,353,672	-255,570	+2,353,672
Economic Support and Development Fund (OCO/GWOT).....	---	2,708,800	---	---	-2,708,800
Assistance for Europe, Eurasia and Central Asia (OCO/GWOT).....	453,696	---	---	-453,696	---
Migration and Refugee assistance (MRA) (OCO/GWOT).....	2,146,198	2,030,900	2,231,198	+85,000	+200,298
United States Emergency Refugee and Migration Assistance Fund (OCO/GWOT).....	40,000	---	---	-40,000	---
International narcotics control and law enforcement (OCO/GWOT).....	412,260	196,250	417,951	+5,691	+221,701
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR) (OCO/GWOT).....	341,754	365,840	220,563	-121,171	-145,257

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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Peacekeeping Operations (PKO) (OCO/GWOT).....	473,973	179,100	325,213	-148,760	+146,113
Foreign Military Financing program (OCO/GWOT).....	1,325,808	450,000	460,000	-865,808	+10,000
Economic Support Fund (rescission) (OCO/GWOT) (Sec. 8005).....	---	---	-156,913	-156,913	-156,913
Total, Title VIII, OCO/GWOT.....	16,485,000	12,017,464	12,019,000	-4,466,000	+1,536
OTHER APPROPRIATIONS					
Department of State					
Administration of Foreign Affairs					
Diplomatic and Consular Programs (emergency).....	---	---	---	---	---
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	1,052,400	---	---	-1,052,400	---
(Worldwide security protection) (OCO/GWOT).....	(927,189)	---	---	(-927,189)	---
Office of Inspector General:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	2,500	---	---	-2,500	---
Embassy security, construction, and maintenance:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	654,411	---	---	-654,411	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request

United States Agency for International Development					
Funds Appropriated to the President					
Operating expenses of USAID:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	5,000	---	---	-5,000	---
Capital Investment Fund, USAID:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	25,000	---	---	-25,000	---
USAID Office of Inspector General:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	2,500	---	---	-2,500	---

Bilateral Economic Assistance					
Funds Appropriated to the President					
International Disaster Assistance:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	616,100	---	---	-616,100	---
Transition Initiatives:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	50,234	---	---	-50,234	---
Economic Support Fund:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	1,030,555	---	---	-1,030,555	---
Assistance for Europe, Eurasia and Central Asia:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	157,000	---	---	-157,000	---

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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Migration and Refugee assistance (MRA):					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	300,000	---	---	-300,000	---
International narcotics control and law enforcement:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	26,300	---	---	-26,300	---
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR):					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	128,000	---	---	-128,000	---
Peacekeeping Operations (PKO):					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	50,000	---	---	-50,000	---
Foreign Military Financing program:					
Security Assistance Act (P.L. 114-254) (OCO/GWOT)...	200,000	---	---	-200,000	---
Total, Other Appropriations.....	4,300,000	---	---	-4,300,000	---
Grand Total.....	57,529,900	40,680,726	47,522,900	-10,007,000	+6,842,174
Appropriations.....	(36,750,900)	(28,825,262)	(36,798,807)	(+47,907)	(+7,973,545)
Emergency appropriations.....	---	---	---	---	---
Overseas contingency operations, This bill...	(16,485,000)	(12,017,464)	(12,019,000)	(-4,466,000)	(+1,536)
Overseas contingency operations, Security Assistance Act (P.L. 114-254).....	(4,300,000)	---	---	(-4,300,000)	---
Rescissions.....	(-6,000)	(-165,000)	(-1,294,907)	(-1,288,907)	(-1,129,907)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017
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(By transfer).....	(50,000)	(60,000)	(50,000)	---	(-10,000)
(Transfer out).....	(-50,000)	(-60,000)	(-50,000)	---	(+10,000)
(Limitation on administrative expenses).....	(80,000)	(70,000)	(70,000)	(-10,000)	---
(Limitation on callable capital).....	(507,861)	(507,861)	(507,861)	----	---

MINORITY VIEWS

The Department of State, Foreign Operations, and Related Programs appropriations bill supports the diplomatic and development efforts critical to maintaining U.S. global leadership and protecting our country's national security. Investments in this bill provide the State Department, U.S. Agency for International Development (USAID), and other agencies the resources to help reduce global poverty, strengthen democratic political systems, and create greater political and economic stability.

Disease, disaster, terrorism and economic strife around the world threaten the security, safety, and well-being of Americans at home and abroad. A strong and capable State Department and USAID with well-staffed embassies and missions effectively represent our interests in this interconnected world; oversee assistance programs; and build bridges with host governments, civil societies, and the private sector that are vital to our national security and economic interests. The investments in this bill are often the best means to ensure our nation does not have to pursue military solutions that are costlier in both lives and treasure.

This is why the cuts sustained in the bill must be restored through bipartisan negotiations to raise the caps under the Budget Control Act for Defense and Non-Defense bills. Our commitment to our men and women in uniform, senior citizens, working mothers, and citizens overseas cannot be met under the current budget caps.

As the fiscal year 2018 appropriations process developed, the Committee Democrats were united in opposition to considering bills without complete 302b allocations, which failed to provide the American people with a full budget blueprint for federal spending. Committee Democrats can only assume this piecemeal approach was designed to hide excessive cuts and the failure to adopt a budget in the House, leaving the Appropriations Committee to consider bills without knowing the topline level. Marking up appropriations bills without any sense of the whole was irresponsible and counterproductive, and it had dire consequences for the State and Foreign Operations bill.

During his confirmation hearing, Secretary of State Rex Tillerson stated, "Quite simply, we are the only global superpower with the means and the moral compass capable of shaping the world for good. If we do not lead, we risk plunging the world deeper into confusion and danger."

Most of my colleagues and I share this belief, which is why I am so troubled both by the fiscal year 2018 request put forward by the President as well as the allocation provided for this bill. The allocation provides \$35,345,000,000 in core funding and \$12,019,000,000 in Overseas Contingency Operations (OCO) funding, totaling \$47,364,000,000. While this is \$7,266,000,000 higher than the

President's request, it is \$10,007,000,000, or more than 17%, below the fiscal year 2017 enacted level.

Not only is the allocation for State and Foreign Operations the largest proportional cut to any of the twelve House appropriations bills, it is also insufficient to respond to the global challenges threatening the interests of U.S. citizens and meet the global commitments of the United States. With mass migration in the Middle East and North Africa; proliferation on the Korean Peninsula; famine threatening a historical number of countries; and increasing Russian aggression, U.S. global engagement is essential.

Despite the disappointing process and resulting allocation, Chairman Rogers made an effort to meet several Democratic priorities. The bill sustains unwavering, bipartisan support for our close allies, Israel and Jordan. I appreciate the Chairman's work to preserve funding for basic education, water and sanitation, democracy and governance, and women's empowerment. These efforts provide communities the foundations for inclusive economic growth and poverty reduction.

While the bill rejects many of President Trump's most extreme and destabilizing proposals, the recommended cuts would make regions less stable and diminish our global leadership by severely reducing or eliminating funding for programs such as international family planning, multilateral cooperation, and climate change.

Additionally, the bill expands the Global Gag Rule to all global health programs and prohibits U.S. contributions to the United Nations Population Fund (UNFPA). Expanding the Global Gag Rule when the impact is unknown would be dangerous and jeopardize lives. Coupled with a prohibition on UNFPA, one of our best partners in global women's health, the bill would leave more people without access to health services and make U.S. assistance less effective. I offered an amendment to strike the expansion of this ill-advised policy and the prohibition on UNFPA and was disappointed it failed on a largely party line vote of 23–29. Representative Barbara Lee offered an amendment to undo the ban on funding to UNFPA and strike the cap of \$461,000,000 on bilateral family planning funds, which was rejected on a similar party line vote.

Another casualty of the inadequate allocation is the reneging on our commitments to multilateral institutions, such as the United Nations (UN) and the multilateral development banks. Decreases in assistance to multilaterals, including an 18.4% cut to our UN contributions and failure to meet our obligations for assessed peacekeeping bills, sends a signal to the rest of the world that the U.S. no longer keeps its promises to allies and partners. The bill disproportionately cuts the International Development Association and the African Development Fund, two institutions that help lift the poorest countries out of poverty and become self-sustaining. Additionally, this bill ends all funding to the International Organizations and Programs account, terminating U.S. support for critical international partners, such as UNDP and UN Women. Representative Barbara Lee's amendment to restore this account was defeated in a 22–30 vote.

The excessive cuts and distribution of resources in this bill are not the approach we should take. Faced with an inadequate allocation, the U.S. should prioritize areas in which we can get the most

from each dollar. Partnerships with multilateral institutions stretch our resources farther toward meeting shared goals.

Businesses recognize the role multilateral cooperation and investment play in advancing our domestic economy. According to the U.S. Chamber of Commerce, international trade accounts for half of all U.S. manufacturing jobs, and 300,000 of our small and medium businesses export internationally. Multilateral engagement assists in the development of markets for U.S. goods and services and incentivizes increased transparency, good governance, and an improved investment climate.

Nowhere is multilateral partnership more important than with the environment. Regrettably, the bill prohibits U.S. contributions to the Green Climate Fund and discontinues a contribution to the Global Environment Facility that traditionally has bipartisan support. Through these prohibitions, the United States retreats from our historic leadership on climate change, a global threat that must be faced urgently and can only be tackled through international cooperation.

While the hope may be that other nations will fill the gaps created by these cuts, we risk the void being filled by those who oppose our values and interests. Democratic members offered amendments by Representative Debbie Wasserman Schultz on the Global Environment Facility and Representative Dutch Ruppersberger on the International Development Association, both of which were withdrawn due to opposition from the majority.

In another amendment rejected by a mostly party line vote, Representative Mark Pocan reinforced the application of the domestic and foreign emoluments clause of the United States Constitution to the State and Foreign Operations bill. The framers of the Constitution were wise in drafting the emoluments clause as a means to avoid corruption and international influence on our government. It is deeply disturbing and disappointing that the Committee could not agree to a basic tenet of our democracy and insist that U.S. taxpayers' funds not be used to enrich the President.

My colleagues also offered several amendments to address rumored office closures in advance of the planned reorganization of the State Department and USAID. The Chairman offered welcome assurances that Congress would be consulted in any reorganization sought by the Secretary of State. While I believe a reorganization could bring improvements to efficiency and effectiveness, any restructuring and reform effort must work from the bottom up without preordained targets. I urge the Department to focus their attention on the tracking of resources; the rationalization of service delivery and implementer; and the coordination of effort within the U.S. government.

Finally, the process for development and diplomacy cannot be truncated, and a retreat from America's role in the world will not make Americans safer or our nation stronger. The State and Foreign Operations bill is a critical tool to protect national security, carry out our diplomatic agenda, support economic interests, and express the values of the U.S. by addressing humanitarian needs abroad. Supporting programs which build stronger and more stable communities around the world by raising the health, education and economic well-being of citizens as well as building government ca-

capacity for generations to come are integral to a vibrant United States economy and long-lasting security. Due to the low allocation, the cuts in this bill endanger our efforts and strategic goals.

I hope my Republican colleagues will reconsider the funding cuts and policy riders in this bill that would make it more difficult to achieve these priorities. I look forward to working with Chairman Rogers and my colleagues in the House to improve the bill.

NITA M. LOWEY.

