

DEPARTMENT OF THE INTERIOR, ENVIRONMENT, AND  
RELATED AGENCIES APPROPRIATIONS BILL, 2018

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JULY 21, 2017.—Committed to the Committee of the Whole House on the State of  
the Union and ordered to be printed

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Mr. CALVERT, from the Committee on Appropriations,  
submitted the following

R E P O R T

together with

DISSENTING VIEWS

[To accompany H.R. 3354]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of the Interior, the Environmental Protection Agency, and Related Agencies for the fiscal year ending September 30, 2018. The bill provides regular annual appropriations for the Department of the Interior (except the Bureau of Reclamation and the Central Utah Project), the Environmental Protection Agency, and for other related agencies, including the Forest Service, the Indian Health Service, the Smithsonian Institution, and the National Foundation on the Arts and the Humanities.

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## INTRODUCTION

The Department of the Interior, Environment, and Related Agencies Appropriations bill for fiscal year 2018 totals \$31,456,000,000. This amount is \$824,000,000 below the fiscal year 2017 enacted level and \$4,256,911,000 above the budget request.

The amounts in the accompanying bill are reflected by title in the table below.

## BUDGET AUTHORITY RECOMMENDED IN BILL BY TITLE

Activity	Budget estimates, fiscal year 2018	Committee bill, fiscal year 2018	Committee bill com- pared with budget estimates
Title I, Department of the Interior: New budget authority .....	\$10,554,207,000	\$11,887,470,000	+\$1,333,263,000
Title II, Environmental Protection Agency: New budget au- thority .....	5,655,000,000	7,524,087,000	+1,869,087,000
Title III, Related Agencies: New budget authority .....	10,989,882,000	12,038,443,000	+1,048,561,000
Title IV, General Provisions: New budget authority .....	0	6,000,000	+6,000,000
Grand total, New budget authority .....	27,199,089,000	531,456,000,000	+4,256,911,000

## BUDGET AUTHORITY RECOMMENDED IN BILL BY TITLE

Activity	Budget estimates, fiscal year 2018	Committee bill, fiscal year 2018	Committee bill com- pared with budget estimates
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New budget authority .....	\$10,554,207,000	\$11,887,470,000	+\$1,333,263,000
Title II, Environmental Protection Agency:			
New budget authority .....	5,655,000,000	7,530,087,000	+1,875,087,000
Title III, Related Agencies:			
New budget authority .....	10,989,882,000	12,038,443,000	+1,048,561,000
Title IV, General Provisions:			
New budget authority .....	0	0	0
Grand total, New budget authority .....	27,199,089,000	31,456,000,000	+4,256,911,000

## COMMITTEE OVERSIGHT

Members of Congress have provided considerable input in fashioning this bill. In total, 351 Members submitted nearly 5,200 programmatic requests relating to multiple agencies and programs.

The Interior, Environment, and Related Agencies Subcommittee conducted 10 budget hearings and briefings this year (including four hearings involving American Indians and Alaska Natives) to carefully review the programs and budgets under its jurisdiction. The Subcommittee held the following oversight hearings:

Members' Day hearing—February 28, 2017

American Indian/Alaska Native Public Witnesses—May 16, 2017 (morning)

American Indian/Alaska Native Public Witnesses—May 16, 2017 (afternoon)

American Indian/Alaska Native Public Witnesses—May 17, 2017 (morning)

American Indian/Alaska Native Public Witnesses—May 17, 2017 (afternoon)

Indian Health Service FY18 budget oversight hearing—May 24, 2017

High Risk American Indian/Alaska Native Programs—May 24, 2017

U.S. Forest Service FY18 budget oversight hearing—May 25, 2017

Department of the Interior FY18 budget oversight hearing—June 8, 2017

Environmental Protection Agency FY18 budget oversight hearing—June 15, 2017

In total, 110 individuals representing the Executive Branch, Congress, State, Tribal, and local governments, and the general public testified before the Subcommittee. In addition to those who testified in person, another 125 Members of Congress, organizations, or coalitions provided written testimony for the hearing record which is publicly available online.

#### COST OF WILDLAND FIRE

In six of the last ten years, the Forest Service and the Department of the Interior have exceeded their wildland fire suppression budgets despite being fully funded at the ten-year suppression average for such costs. Fire seasons have grown longer and more destructive, putting people, communities, and ecosystems at greater risk. Fire borrowing has now become routine rather than extraordinary. Borrowing from non-fire accounts to pay suppression costs results in the Forest Service and Department of the Interior having fewer resources available for forest management activities to improve overall forest health and reduce the risk of catastrophic wildland fires.

The Committee continues to believe the most catastrophic wildland fires should be addressed in a fashion similar to other major natural disasters such as floods and hurricanes, and funded through the disaster cap adjustment established by the Budget Control Act of 2011 (P.L. 112–25). This common sense reform would allow for a more responsible and stable way to budget for wildland fire suppression costs.

While the budget request does not include a specific proposal, the Committee notes that the Administration has indicated its interest in working with Congress to find a solution, potentially like legislation that has been developed in the House (H.R. 2862) which has the support of every member of the Interior, Environment, and Related Agencies Subcommittee. As the issue of the disaster cap adjustment falls outside of the Committee’s jurisdiction, the Committee’s recommendation does not include the request for suppression funding through the disaster cap adjustment.

As Congress continues to debate the best approach for fire budgeting, the Committee has provided robust wildland fire funding in its fiscal year 2018 bill. The bill includes a total of \$3,442,207,000 in wildland fire funding for the Department of the Interior and the Forest Service. Fire suppression accounts are fully funded at the ten-year average level. Hazardous fuels reduction program funding, a critical component of an effective overall fire strategy, is funded at \$575,000,000, which is \$5,000,000 above the fiscal year 2017 enacted level.

## PAYMENTS IN LIEU OF TAXES (PILT)

The Payments in Lieu of Taxes (PILT) program provides compensation to local governments for the loss of tax revenue resulting from the presence of Federal land in their county or State. In 2017, 49 states, the District of Columbia, Guam, the Commonwealth of Puerto Rico, and the U.S. Virgin Islands received PILT payments. The Committee includes bill language providing \$465,000,000 in PILT funding for fiscal year 2018.

## RECREATION FEE AUTHORITY

Enacted in 2004, the Federal Land Recreation Enhancement Act (FLREA) authorized five agencies to collect and expend recreation fees on land they manage: the Department of the Interior's Bureau of Land Management (BLM), Bureau of Reclamation (BOR), National Park Service (NPS), and U.S. Fish and Wildlife Service (FWS), and the U.S. Department of Agriculture's Forest Service (USFS). These fees, which leverage other funding sources and complement appropriated dollars, fund projects that directly benefit the visitor experience.

The authority for FLREA is scheduled to sunset at the end of the current fiscal year. This expiration would impact the Department of the Interior's estimated annual collection of \$290 million, of which the National Park Service collects nearly \$264 million. In 2016, the recreation fee program collected nearly \$376 million from the Forest Service and the Department of the Interior combined. An extension of recreation fee authority is necessary for land managers to plan for upcoming seasons including selling annual passes, hiring seasonal employees, planning projects, organizing volunteers, and accepting reservations. The Committee has included within Title IV General Provisions a one-year extension of the current recreation fee authority as requested.

## COST OF LITIGATION

The Committee remains concerned that many of the legitimate goals of the Forest Service, the Department of the Interior, and other agencies under the Committee's jurisdiction—as well as the work of this Committee—are undermined by litigation filed in an effort to shift land management decisions from the agencies to the courts, regardless of merit.

Litigation is a huge unbudgeted cost for land management agencies. The Committee is concerned that, as budgets shrink, agencies are forced to settle lawsuits quickly because they don't have funds available to complete court-imposed work. In addition, the courts are not concerned whether agencies have funding necessary to meet court mandates. As a result, the courts are playing an increasing role in determining how and where agencies use their funding.

Given ongoing concerns, the Department of the Interior, EPA, and the Forest Service are directed to provide to the House and Senate Committees on Appropriations, and to make publicly available no later than 60 days after enactment of this Act, detailed Equal Access to Justice Act (EAJA) fee information as specified in House Report 112–151.

## STATE WILDLIFE DATA

The Department of the Interior and U.S. Forest Service are expected to prioritize continued coordination with other Federal agencies and State fish and wildlife agencies to recognize and fully utilize State fish and wildlife data and analyses as a primary source to inform land use, planning, and related natural resource decisions. Federal agencies should not unnecessarily duplicate raw data, but when appropriate, evaluate existing analysis of data prepared by the States, and reciprocally share data with State wildlife managers, to ensure that the most complete data set is available for decision support systems.

## PAPER REDUCTION

The Committee urges each agency funded by this Act to work with the Office of Management and Budget to reduce printing and reproduction costs and directs each agency to report to the Committee within 90 days of enactment of this Act on what steps have been taken to achieve this goal. The report should specifically identify how much money each agency expects to save by implementing these measures.

## EDUCATIONAL AND OUTREACH PROGRAMS

The Committee strongly supports academic internships, partnerships, and educational and outreach programs of the agencies funded through the Interior, Environment, and Related Agencies appropriations bill and encourages them to ensure that their efforts reach the widest possible audience, including but not limited to, Hispanic-Serving Institutions, Historically Black Colleges and Universities, and Tribal Colleges and Universities, as appropriate.

## LAND AND WATER CONSERVATION FUND

The Committee recognizes that investments in the Land and Water Conservation Fund (LWCF) support public land conservation and ensure access to the outdoors for all Americans. The recommendation balances bipartisan support for many LWCF programs with the need to address deferred maintenance backlogs at land management agencies, and to do both within the constraints of the budget and other priorities within the bill. Accordingly, the Committee recommends \$275,000,000 for LWCF programs.

The recommendation includes \$50,000,000 for projects expected to be submitted to the Committee for Congressional consideration in accordance with the direction provided in the explanatory statement accompanying Public Law 115-31. Consistent with the process used in previous fiscal years, the Committee will review and recommend levels of funding based on Congressional priorities including, but not limited to, strong State and local support for the project, leveraging of existing lands, increased access to recreational opportunities, and project-readiness.

Additionally, the recommendation includes no less than \$10 million for projects that open or improve access to public lands for hunting, fishing, and other recreational activities and no less than \$11 million for projects that consolidate inholdings or alleviate hardships for private landowners. Prior to proceeding with recreation access funding, the agencies should submit a list of the

projects to be funded, along with a description of how the projects meet the recreation access criteria as defined by each agency.

#### COTTONWOOD V. U.S. FOREST SERVICE

The Committee has significant concerns about the effect the Ninth Circuit Court's 2015 decision in *Cottonwood Environmental Law Center v. United States Forest Service* could have on the ability of the Forest Service and the Bureau of Land Management to manage public lands as required by law. The decision has the potential to curtail forest health activities, recreational opportunities, and conservation practices and appears to have exposed the Service and Bureau to the possibility of extensive litigation that will not benefit endangered species or improve the condition of public lands. The Committee strongly encourages the Departments of Agriculture and Interior to work with the Administration and Congress on this issue.

#### PROFESSIONAL SOCIETIES

The Committee recognizes that maintaining the professional competencies of the Federal workforce is necessary to assure sound scientific management principles are applied to resource management. Professional societies, such as the Society of American Foresters, the Society for Range Management, The Wildlife Society, American Fisheries Society, and others provide opportunities for employees to maintain professional competencies through continuing education, scientific journals, and interaction with other professionals. The Committee encourages the Federal agencies funded in this bill to support the participation of employees in such professional societies in accordance with guidance issued by the Office of Government Ethics through 5 CFR Part 2640.203, Official Participation in Nonprofit Organizations.

#### REPROGRAMMING GUIDELINES

The Committee retains the reprogramming guidelines contained in the joint explanatory statement accompanying Public Law 114–113.

### TITLE I—DEPARTMENT OF THE INTERIOR

#### BUREAU OF LAND MANAGEMENT

##### MANAGEMENT OF LANDS AND RESOURCES

Appropriation enacted, 2017 .....	\$1,095,375,000
Budget estimate, 2018 .....	963,163,000
Recommended, 2018 .....	1,074,503,000
Comparison:	
Appropriation, 2017 .....	– 20,872,000
Budget estimate, 2018 .....	+111,340,000

The Committee recommends \$1,074,503,000 for Management of Lands and Resources, \$20,872,000 below the fiscal year 2017 enacted level and \$111,340,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

The Bureau is encouraged to promote and expand the use of agreements with Indian Tribes to protect Indian trust resources

from catastrophic wildfire, insect and disease infestation or other threats from adjacent Federal lands, as authorized by law.

*Soil, Water, and Air Management.*—The Committee recommends \$42,497,000 for soil, water, and air management, \$1,112,000 below the fiscal year 2017 enacted level and \$15,463,000 above the budget request.

The Colorado River Basin Salinity Control Program is funded at \$1,500,000. The Committee requests that the Bureau provide a detailed report, which should be made public, on the funds made available to the program and the accomplishments and results related to them, for the past five fiscal years.

The Committee supports the Bureau's work with the State of Utah to develop water resources to benefit the public, wildlife, endangered species, permittees, and other users and encourages the Bureau to continue to work with the State and other interested entities to identify and pursue the highest priority projects.

The Committee encourages the Bureau to continue to work with the State of Idaho to provide appropriate access to Federal lands for the purposes of aquifer recharge projects.

*Rangeland Management.*—The Committee recommends \$76,981,000 for rangeland management, \$2,019,000 below the fiscal year 2017 enacted level and \$9,228,000 above the budget request.

The Committee directs the agency to focus on reducing the grazing permit backlog and carrying out a systematic program of range monitoring, land health assessments, development and implementation of allotment management plans, and adaptive management.

*Forestry Management.*—The Committee recommends \$9,819,000 for forestry management, \$257,000 below the fiscal year 2017 enacted level and \$316,000 below the budget request.

*Riparian Management.*—The Committee recommends \$20,777,000 for riparian management, \$544,000 below the fiscal year 2017 enacted level and \$555,000 above the budget request.

*Cultural Resources Management.*—The Committee recommends \$15,719,000 for cultural resources management, \$412,000 below the fiscal year 2017 enacted level and \$646,000 below the budget request.

*Wild Horse and Burro Management.*—The Committee recommends \$80,555,000 to implement Public Law 92–195 (16 U.S.C. 1331 et seq.) requiring the protection, management, and control of free-roaming horses and burros on public lands, equal to the fiscal year 2017 enacted level and \$9,836,000 above the budget request.

The Committee reminds the Bureau of the directive included in the joint explanatory statement accompanying the Consolidated Appropriations Act, 2017, to provide a comprehensive plan to Congress to address the excess numbers of wild horses and burros and the unsustainable, rising costs of the Wild Horse and Burro program. The Committee encourages the Bureau to include in the plan: increased adoptions; additional research on equine contraceptives; opportunities for private citizens and organizations to support wild horses and burros; rangeland restoration; reductions in herd sizes on the range; and options for reducing the number of animals in long-term holding facilities.

The bill continues a prohibition on funds to implement Section 1333(b)(2)(C) of Title 16, United States Code, requiring the humane destruction of excess animals that are not adopted. The bill con-



tinues two general provisions within Title I allowing the Bureau to enter into long-term contracts and agreements for holding facilities off the range and for the humane transfer of excess animals for work purposes.

*Wildlife and Fisheries.*—The Committee recommends \$115,491,000 for wildlife and fisheries, \$320,000 below the fiscal year 2017 enacted level and \$28,572,000 above the budget request. Within the total provided, the Committee provides \$60,900,000 for sage-grouse conservation efforts, equal to the fiscal year 2017 enacted level. The Committee recommends \$12,210,000 for fisheries management.

The Committee continues to support the Bureau's plant conservation program and the National Seed Strategy and encourages the Bureau to focus on increasing the availability of appropriate seed to address high-priority restoration needs and to collaboratively work with other Federal agencies, States, researchers, and private partners to implement the strategy.

*Recreation Management.*—The Committee recommends \$69,900,000 for recreation management, \$1,829,000 below the fiscal year 2017 enacted level and \$7,151,000 above the budget request. The bill includes a general provision in Title IV prohibiting the use of funds to close areas open to recreational hunting and shooting as of January 1, 2013.

The Committee appreciates the work of the California State Office in establishing an independent monitoring pilot program for certain off-highway vehicle events and directs the Bureau to continue to work with the off-highway vehicle community to refine, develop, and implement the pilot program on a broader scale. The Committee encourages the California State Office to conduct additional independent monitoring pilot projects at off-highway vehicle events in 2017 and to report to the Committee on its findings.

*Energy and Minerals.*—The Committee recommends \$168,439,000 for energy and minerals, \$4,407,000 below the fiscal year 2017 enacted level and \$8,960,000 below the budget request.

The Committee directs the Bureau to collaboratively work with industry, other Federal agencies, States, and interested entities on methane emission issues, as well as to expeditiously approve pending permitting requests.

*Resource Protection and Maintenance.*—The Committee recommends \$114,335,000 for resource protection and maintenance, \$95,000 above the fiscal year 2017 enacted level and \$30,348,000 above the budget request.

*Resource Management Planning.*—The Committee recommends \$52,125,000 for resource management planning, equal to the fiscal year 2017 enacted level and \$13,688,000 above the budget request. Within the total, the Committee recommends \$8,000,000 for planning requirements related to greater sage-grouse conservation efforts.

The Committee continues to be concerned about the transportation routes identified in the Draft Resource Management Plan for the Red Cliffs National Conservation Area and lack of resolution of this matter. As such, the Committee directs the Bureau to work with the Fish and Wildlife Service; the State of Utah; Washington County, Utah; the city of St. George, Utah; and other cooperating

entities to identify a northern transportation route as directed by the Omnibus Public Land Management Act of 2009, P.L. 111–11.

The Bakersfield Field Office’s 2014 Resources Management Plan (RMP) identifies approximately 1,480 acres of private property as part of an Area of Critical Environmental Concern (ACEC). While the Committee understands that under current law the RMP only applies to Federal land in a designated ACEC, it is concerned that the RMP does not clearly draw such a distinction. As such, the Committee encourages the Bureau to work with affected landowners to address concerns about the ACEC designation.

*Law Enforcement.*—The Committee recommends \$27,616,000 for law enforcement, \$1,000,000 above the fiscal year 2017 enacted level and \$1,908,000 above the budget request. The additional funds are provided to fill vacant ranger positions.

*National Landscape Conservation System.*—The Committee recommends \$35,800,000 for the national landscape conservation system, \$1,019,000 below the fiscal year 2017 enacted level and \$8,105,000 above the budget request.

From the amounts provided for Management of Lands and Resources, at the discretion of the Director, the Bureau may make available up to \$2,000,000 for critical conservation activities, pursuant to 16 U.S.C. 3701 et seq., subject to the terms and conditions outlined in Title I of Division G of P.L. 115–31.

#### LAND ACQUISITION

Appropriation enacted, 2017 .....	\$31,416,000
Budget estimate, 2018 .....	3,609,000
Recommended, 2018 .....	12,800,000
Comparison:	
Appropriation, 2017 .....	– 18,616,000
Budget estimate, 2018 .....	+9,191,000

The Committee recommends \$12,800,000 for land acquisition, and a \$1,769,000 rescission of unobligated balances from prior appropriations. Prior to implementation, the Bureau is directed to submit the proposed allocation of the rescission for Committee approval. A detailed table of funding recommendations below the account level is provided at the end of this report.

The Committee does not have sufficient information to recommend specific Federal acquisition projects at this time, but will review and recommend levels of funding for projects submitted to the Committee in accordance with the direction provided in the explanatory statement accompanying Public Law 115–31.

#### OREGON AND CALIFORNIA GRANT LANDS

Appropriation enacted, 2017 .....	\$106,985,000
Budget estimate, 2018 .....	89,800,000
Recommended, 2018 .....	104,256,000
Comparison:	
Appropriation, 2017 .....	– 2,729,000
Budget estimate, 2018 .....	+14,456,000

The Committee recommends \$104,256,000 for the Oregon and California (O&C) grant lands, \$2,729,000 below the fiscal year 2017 enacted level and \$14,456,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

The Committee remains concerned with the Bureau's failure to comply with the principles of sustained yield timber harvests under the Oregon and California Revested Lands Act of 1937. Within the funds appropriated for the Oregon and California Grant lands, the Bureau is directed to prioritize funding for timber production to achieve at least the 278 million board feet Allowable Sale Quantity promised in the new Resource Management Plan for Western Oregon. Further, the Committee is troubled by the disparity in timber targets compared with timber awarded and harvested on some districts. The Bureau is directed to prioritize response to administrative protests on timber sales in a timely manner and to report timber sale accomplishments in volume of timber sold and awarded, rather than merely the volume offered for sale.

#### RANGE IMPROVEMENTS

The Committee recommends an indefinite appropriation of not less than \$10,000,000 to be derived from public lands receipts and Bankhead-Jones Farm Tenant Act lands grazing receipts, as requested.

#### SERVICE CHARGES, DEPOSITS, AND FORFEITURES

The Committee recommends an indefinite appropriation estimated to be \$24,595,000 for Service Charges, Deposits, and Forfeitures, as requested.

#### MISCELLANEOUS TRUST FUNDS

The Committee recommends an indefinite appropriation estimated to be \$24,000,000, as requested.

#### ADMINISTRATIVE PROVISIONS, BUREAU OF LAND MANAGEMENT

The Committee recommendation includes Administrative Provisions.

#### UNITED STATES FISH AND WILDLIFE SERVICE

The U.S. Fish and Wildlife Service is the principal Federal agency responsible for conserving, protecting and enhancing fish, wildlife and plants and their habitats. The Service manages more than 150 million acres in the National Wildlife Refuge System, which encompasses 566 national wildlife refuges, thousands of small wetlands and other special management areas, and Marine National Monuments. It also operates 72 national fish hatcheries, 65 fish and wildlife management offices, and 80 ecological services field stations. The agency enforces Federal wildlife laws, administers the Endangered Species Act, manages migratory bird populations, restores nationally significant fisheries, conserves and restores wildlife habitat such as wetlands, and helps foreign governments with their conservation efforts. It also oversees the Federal Assistance program, which distributes hundreds of millions of dollars in excise taxes on fishing and hunting equipment to State fish and wildlife agencies.

## RESOURCE MANAGEMENT

Appropriation enacted, 2017 .....	\$1,258,761,000
Budget estimate, 2018 .....	1,151,129,000
Recommended, 2018 .....	1,247,109,000
Comparison:	
Appropriation, 2017 .....	– 11,652,000
Budget estimate, 2018 .....	+95,980,000

The Committee recommends \$1,247,109,000 for Resource Management. The Service is expected to execute its budget in accordance with the justification submitted to the Congress, except as otherwise directed below or summarized in the table at the end of this report.

*Endangered Species Act (ESA).*—The Committee recognizes and supports recent bipartisan, State-led efforts to improve implementation of the ESA, and expects the Service to fully engage in these efforts.

The ESA is premised on partnership with the States. Section 6(a) of the ESA says, “In carrying out the program authorized by the Act, the Secretary shall cooperate to the maximum extent practicable with the States.” Congress included this mandate in recognition that States have always had primary management responsibility of fish and wildlife within their borders, and in recognition that the management of any federally listed species will return to the States once recovery criteria are met.

Much of the controversy surrounding the ESA can be traced back to failures to cooperate with the States during the listing and recovery processes. Simply put, the Service needs to do a better job of cooperating. Although final decisions ultimately rest with the Secretary, nothing in law prohibits States from being involved in those decisions.

To that end, the Service should make full use of its authority to cooperate with States to the point that any State affected by a federally listed species has opportunity to involve itself in all administrative actions, and all judicial actions not initiated by that State, concerning any provisions of the ESA except for international trade.

Moreover, the Service needs to do a better job of letting States and other partners lead. Section 4(f)(2) of the ESA says, “The Secretary, in developing and implementing recovery plans, may procure the services of appropriate public and private agencies and institutions, and other qualified persons. Recovery teams appointed pursuant to this subsection shall not be subject to the Federal Advisory Committee Act.” By including this authority and recognizing that saving species from extinction is a responsibility shared by all, Congress relieved the Secretary from shouldering much of the burden. States and non-governmental partners can and should lead recovery plan development and implementation—not the Service.

The Service should focus instead on backlogged and inherently Federal ESA actions that cannot be done by States and other partners, including: providing technical assistance when requested; permitting and consultation; publishing documents in the Federal Register; and reporting to Congress. Everything else done by the Service for candidate and listed species should be cost-shared as much as possible through its other existing programs and authorities.

*Listing.*—The recommendation includes \$17,122,000 as requested for Endangered Species Act listings, status assessments, critical habitat determinations, and related activities. Bill language is continued as requested, placing restrictions on the use of funds in order to enable the Service to manage its workload in response to numerous petitions and lawsuits.

The Service is directed to exclude flood control reservoirs from critical habitat determinations, such as for the western distinct population segment of the yellow-billed cuckoo as described in detail in House Report 114–170.

The Committee is concerned about reports from States—regarding the Utah prairie dog, as discussed below, the black-footed ferret, and the lesser prairie chicken—that there remains no certainty that the Service will consider or appropriately include non-regulatory but highly valuable conservation actions on private lands in species status assessments or 12-month findings. Nothing in the Endangered Species Act prioritizes lands held in the public trust or kept in any other sort of “protected” status, as opposed to lands that are privately owned and responsibly managed, and nothing in the Act implies that habitat on such private lands is any more or less threatened with destruction, modification, or curtailment. The Service is further reminded that threatened and endangered species mostly inhabit private lands, and that the Service cannot accomplish its mission without fully embracing non-regulatory and voluntary cooperative conservation efforts with private landowners. The Committee expects the Service to work with the States to develop a more reasonable policy whereby the Service’s regulatory assurance criteria include responsible land management commitments by private landowners.

*Planning and Consultation.*—The recommendation includes \$104,783,000 for timely evaluations and permitting of development projects that contribute to economic growth and job creation, \$6,028,000 above the budget request. The amount above the budget request should be apportioned in accordance with workload needs measured across the Service, rather than by region.

The following programs are supported at not less than the levels requested by the Service: Bay Delta Ecosystem Restoration, \$2,854,000; environmental contaminants, \$2,767,000; Gulf Coast Restoration, \$998,000; energy, \$10,334,000; and pesticide consultations, \$998,000.

The Committee supports the continuation of collaborative efforts in the Pacific Northwest with the National Marine Fisheries Service, the Washington Department of Fish and Wildlife, and affected Tribes that will result in the completion of all Puget Sound hatchery program consultations by the fall of 2018.

The Committee recognizes the important role of Habitat Conservation Plans (HCPs) in both recovery of species and in providing economic certainty and growth to municipalities affected by listed species. The Service is encouraged to place a priority on providing technical assistance to partners making good faith efforts to develop and implement responsible HCPs.

Any projects funded by disaster settlements and required by law to have technical assistance, consultation, or permits from the Service should have such costs built into the projects. The Service

is directed to establish a reimbursement program consistent with similar programs across the Department.

*Conservation and Restoration.*—The recommendation includes \$29,791,000 for Conservation and Restoration, of which: \$12,698,000 is for Candidate Conservation and includes \$3,250,000 for the sagebrush steppe ecosystem; \$5,460,000 is to implement the Marine Mammal Protection Act; \$6,772,000 is for environmental contaminants work in support of the Natural Resources Damage Assessment and Restoration program; \$3,471,000 is for the National Wetlands Inventory in support of the decadal report to Congress; and \$1,390,000 is to implement the Coastal Barrier Resources Act (CBRA).

Based on feedback provided by the States, the Service is commended for its efforts in the Southeast to work with States and others to preclude the need to list many of the hundreds of species recently petitioned for listing. The effort demonstrated that the ESA can work when the Federal government treats States as equal partners and makes full use of flexibilities already inherent in the ESA to minimize regulatory burdens. The Service is expected to expand this model nationwide.

The Service is expected to focus Candidate Conservation funding on two primary activities: (1) preparing and publishing the annual Candidate Notice of Review as required by the ESA; and (2) providing the technical assistance to facilitate voluntary conservation efforts by others and to develop agreements that provide regulatory certainty to landowners in case a candidate species has to be listed. The Service should look to its other programs and its partners to fund and implement conservation activities on-the-ground.

*Recovery.*—The recommendation includes \$85,570,000 for Endangered Species Act recovery activities. Except where noted below, the Service is expected to focus on recovery plan oversight, five-year reviews, and status changes. The Service is commended for striving to fully utilize employee skills regardless of where employees are physically located, in order to more efficiently address the Service's highest priority needs including preparation and publication of documents required by the ESA.

As noted above, the Service is expected to defer to the States and other governmental and non-governmental partners to lead recovery plan development and implementation. To that end, funding for States and localities through the Cooperative Endangered Species Conservation Fund is restored to the fiscal year 2017 enacted level, \$34,192,000 above the request. In addition, \$5,000,000 is provided in Recovery to enhance and increase partnerships with agencies and organizations implementing genetically-sound breeding, rearing, and reintroduction programs as prescribed in recovery plans, such as for northern aplomado falcon and California condor. The Service is encouraged to propose including this program within the Cooperative Endangered Species Conservation Fund in the fiscal year 2019 budget request.

The Service is directed to report to Congress on any species for which the Secretary and the relevant States find that a recovery plan will not promote the conservation of the species, including the justification.

The Service is directed to complete all five-year reviews within the period required by law, and, for any determination on the basis

of such review whether a species should be delisted, downlisted, or uplisted, promulgate an associated regulation prior to initiating the next status review for such species. Not less than \$3,000,000 is provided to continue to reduce the backlog of downlistings and delistings.

The Committee is aware the Fish and Wildlife Service obtained a favorable decision in its appeal regarding the Utah prairie dog. However, the Committee remains concerned that the Fish and Wildlife Service has not been proactive in evaluating the effectiveness of its own recovery plan and conservation strategies regarding the Utah prairie dog. There is concern the current recovery plan sets recovery criteria that are unachievable and unnecessary to ensure the species' viability into the foreseeable future. The Committee urges the Fish and Wildlife Service to re-evaluate the threats currently contributing to the Utah prairie dog's threatened status, to focus conservation efforts on those threats, and to recognize population status regardless of land ownership. The Committee recognizes the value of voluntary conservation mechanisms, incentive based programs, and hydrological limitations in evaluating and addressing habitat threats to Utah prairie dogs on private lands. Lastly, the Committee recognizes the importance of the Fish and Wildlife Service coordinating with the State of Utah on developing a new recovery plan or conservation strategy that closely aligns with the Utah management plan that has shown to be successful in conserving the species and addressing landowner and community needs. The coordinated plan or strategy should chart a clear path for the expeditious recovery of the species and delisting.

The Wolf-Livestock Loss Demonstration Program is restored to the fiscal year 2017 enacted level of \$1,000,000 but is transferred to the Partners for Fish and Wildlife Program. Funding to address white-nose syndrome in bats is transferred to Science Support.

The bill includes language directing the Secretary to reissue the final rule delisting recovered gray wolves in Wyoming and the Western Great Lakes, consistent with congressional action on recovered gray wolves in Idaho and Montana in the fiscal year 2011 appropriation. The bill also includes language prohibiting the use of funds to treat gray wolves range-wide as endangered or threatened. The Committee is compelled to act when egregious lawsuits waste limited resources and threaten the integrity of the Endangered Species Act, which guarantees that the Federal government will return management authority to the States once recovery plan goals are met and scientifically sound State management plans are in place.

The service is directed to, within 60 days of enactment of this Act, review and determine whether Mexican gray wolf (*Canis lupus baileyi*) is a genetically valid subspecies designation and whether the red wolf (*Canis rufus*) is a genetically valid species designation. The Service shall complete its work and publish a report to Congress not later than one year from the date of enactment of this Act.

*Partners for Fish and Wildlife.*—The recommendation includes \$53,476,000 for voluntary, non-regulatory partnerships with private landowners authorized by the Partners for Fish and Wildlife Act. Included in this amount is \$1,000,000 to implement the Wolf-Livestock Loss Demonstration Project. States with de-listed wolf

populations shall continue to be eligible for funding, provided that those States continue to meet the eligibility criteria contained in Public Law 111–11.

The recommendation includes not less than \$1,800,000 to continue the multi-State Chesapeake Bay Nutria Eradication Project, including not less than \$75,000 provided under the National Wildlife Refuge System activity. The Service is expected to complete the verification phase of the eradication process by the end of fiscal year 2020.

*Coastal Programs.*—The recommendation includes \$13,375,000 for voluntary, non-regulatory coastal habitat restoration partnerships, equal to the fiscal year 2017 enacted level.

*National Wildlife Refuge System.*—The recommendation includes \$483,927,000 for the National Wildlife Refuge System, equal to the total provided in fiscal year 2017.

Wildlife and Habitat Management is maintained at \$231,843,000, of which: \$196,089,000 is for general program activities; \$2,830,000 is for subsistence management as requested; \$22,924,000 is for inventory and monitoring; and \$10,000,000 is for invasive species.

The explanatory statement accompanying Division G of P.L. 115–31 noted the support of the Committees for the directive in House Report 114–632 instituting signage on any individual refuge where trapping occurs and establishing guidance to be included in the refuge manual. The House report also directed the Service to post information on the National Wildlife Refuge System website and the websites of individual refuges where trapping occurs. To date, the Service has not complied with that directive. The Service has recently informed the Committee that they have set benchmarks of August 15, 2017, to post on its website a list of refuges where trapping occurs, and to issue a Director’s Memo directing that no later than December 31, 2017, Regions must post signs at each refuge where trapping occurs. Additionally, by October 15, 2017, the Service plans to include trapping signage in the Refuge System Sign Handbook and ensure individual refuge websites include trapping information for all refuges where trapping occurs. Until the Committee has been informed the Service has fully complied with this directive, \$2,000,000 of the funding provided for Wildlife and Habitat Management is not available for obligation.

Visitor Services is maintained at \$73,319,000, of which \$68,727,000 is for general program activities, \$2,500,000 is for urban refuge programs, and \$2,092,000 is for volunteer coordination.

Conservation Planning is restored to the fiscal year 2017 enacted level of \$2,523,000. The Service is reminded of its backlog and statutory obligation to complete and update comprehensive conservation plans at every national wildlife refuge. Future funding of the National Wildlife Refuge System is contingent upon reducing this backlog. The Service is commended for its efforts to develop plans that are strongly supported by the surrounding communities.

The 2013 Hopper Mountain, Bitter Creek, and Blue Ridge National Wildlife Refuges Comprehensive Conservation Plan and Environmental Assessment (CCP/EA) identifies approximately 5,728 acres of private property for potential future acquisition to expand the Bitter Creek National Wildlife Refuge. The Committee notes



that, under current law, national wildlife refuge regulations do not apply to private property included in an approved acquisition boundary, and that the Service only acquires private property from willing sellers. As such, the Committee encourages the Service to work with affected landowners to address concerns about the acquisition boundary.

Refuge Maintenance is restored to the fiscal year 2017 enacted level of \$138,188,000, of which \$42,297,000 is to continue to reduce the deferred maintenance backlog.

The Everglades Headwaters National Wildlife Refuge and Conservation Area was created to protect one of the last remaining grassland and longleaf pine savanna landscapes in eastern North America while securing water resources for seven million people in south Florida. The Committee supports collaborative efforts to protect, restore, and conserve habitats for one of the greatest ecological treasures of the United States.

The Committee is concerned that there could be future delays in Comprehensive Everglades Restoration Plan (CERP) implementation caused by ecosystem-level restoration goals that are in conflict with the specific needs of one endangered species, the Cape Sable seaside sparrow. Such delays should be unnecessary given that restoration activities will likely produce net benefits for the species at the system level. The Committee urges the Service to work with the State of Florida, the National Park Service, the U.S. Geological Survey, the U.S. Army Corps of Engineers, and local stakeholders to implement the Memorandum of Understanding as quickly as possible, and to consider developing a conservation plan for the endangered sparrow. The Service is directed to update the Committee on its progress within 180 days of enactment of this Act.

*Migratory Bird Management.*—The recommendation includes \$48,157,000 for migratory bird management, of which: \$31,039,000 is for conservation and monitoring, including \$350,000 for bird-livestock conflicts; \$3,424,000 is for permit processing; and \$13,139,000 is for waterfowl management and the joint venture program. The Service is commended for its efforts to work with landowners to reduce black vulture predation on livestock.

*Law Enforcement.*—The recommendation includes \$75,053,000 for law enforcement, equal to the fiscal year 2017 enacted level. The Service is directed to enforce illegal logging violations pursuant to the Lacey Act.

Wildlife trafficking is funded at \$7,500,000. Lawful importers and exporters should not shoulder the cost burden of a Service workload that has increased as global markets have expanded and wildlife trafficking has become more sophisticated. Service inspectors not only examine legal declared packages but now must also undertake efforts to interdict illegal shipments of wildlife and wildlife products. Funds appropriated specifically to combat wildlife trafficking may be used to supplement inspections.

The Committee supports efforts to streamline government data collection for international trade transactions and encourages the Service to expedite the re-engineering of the FWS Message Set in the U.S. Customs and Border Protection's Automated Commercial Environment, which is part of the International Trade Data System. Continued collaboration will advance this interface, allow pilot testing to be initiated as soon as is feasible, and ultimately process

cargo more expeditiously while protecting against prohibited shipments.

The Service is directed to language in House Report 114–632 and Senate Report 114–281 regarding inspections of imported and exported seafood. In coordination with the Secretary of Commerce and the seafood industry, the Secretary is urged to reevaluate Federal regulations for seafood inspections in order to ensure that regulations are fair, that agency actions are not duplicative, and that inspections are conducted expeditiously to avoid economic hardship and loss to business while protecting species from overfishing and illegal trade. Outcomes of this reevaluation and a justification for any continued or new regulations should be included in existing industry outreach programs. Open communication between the Service and inspected businesses is paramount to the success of any inspection program.

*International Affairs.*—The recommendation includes \$15,816,000 for international affairs. Wildlife trafficking programs are maintained at fiscal year 2017 enacted levels.

The Committee is concerned about illegal trade in rhinoceros horn, elephant ivory, and harvested timber; the large sums of money that these products command on the black market; and the significant source of financing these activities provide for armed insurgencies and groups with links to transnational organized crime and terrorism. These activities threaten the stability and development of African countries and pose a threat to U.S. security interests. The Committee supports Service programs in particular that focus on: (1) site-based law enforcement protection in Africa for the most at-risk populations of forest and savanna elephants; (2) development and implementation of regional wildlife law enforcement networks in Africa and Asia; and (3) training local park guards and other wildlife law enforcement officers. These programs should be carried out in coordination with other U.S. agencies, local governments, and international conservation partners. The Committee encourages coordination between the Service and the Department of Homeland Security at U.S. ports of entry.

The Service is encouraged to continue working with stakeholders affected by recent actions taken by the Parties to the Convention on International Trade in Endangered Species of Wild Flora and Fauna (CITES) regarding international trade in wood and wood products whose listing in Appendix II became effective January 2, 2017. The Service should review what is necessary to develop a domestic electronic permitting system with the ultimate goal of working with other countries on a universal electronic system which would expedite processing of licit imports and exports of products made with these materials. The Service should work with the Office of Management and Budget on approval of an electronic form for data collection and report back to the Committee on any resources required for technology upgrades and workload efficiencies.

The Committee recognizes the Service's work with Honduras, El Salvador, Guatemala, and Mexico to conserve priority species and ecosystems, and urges the continuation of these international partnerships in fiscal year 2018.

The Committee directs the Fish and Wildlife Service to conduct an internal review of its current CITES permitting process for live plants, in an effort to identify ways to create efficiencies in the per-

mitting process. Within 150 days of enactment of this Act, the Committee directs the Service to provide a report of its findings to the Committee. The Service is urged to consider efforts to streamline or otherwise create efficiencies in the CITES permitting process for live plants that would ameliorate any delays and to include these suggestions in its report to the Committee.

*Fish and Aquatic Conservation.*—The recommendation includes \$159,714,000 for Fish and Aquatic Conservation. The Service is directed to continue its tradition of improving freshwater subsistence, commercial, and recreational fishing since 1871.

The recommendation includes \$55,818,000 for National Fish Hatchery System Operations, of which \$1,200,000 is for Aquatic Animal Drug Approval Partnership implementation and \$51,167,000 is for general program activities. The Service is encouraged to consider economic return-on-investment in the allocation of funds.

The following programs are supported at not less than the levels requested by the Service: Great Lakes Consent Decree, \$549,000; mass marking salmon in the Pacific Northwest, \$1,475,000; and wild fish health surveys, \$1,427,000.

None of the funds may be used to terminate operations or to close any facility of the National Fish Hatchery System. None of the production programs listed in the March, 2013, National Fish Hatchery System Strategic Hatchery and Workforce Planning Report may be reduced or terminated without advance, informal consultation with affected States and Tribes. The Service is directed not to enter into reimbursable agreements for mitigation hatchery production unless the Service is reimbursed for production costs as well as proportional facilities and administrative costs.

The Service is commended for recommitting to the National Fishery Artifacts and Records Center and the Collection Management Facility in South Dakota, and for sharing the costs nationwide. Vacant positions should be filled and located at the facility.

The recommendation includes \$22,920,000 for Maintenance and Equipment, of which: \$8,065,000 is for annual maintenance; \$13,249,000 is for deferred maintenance; \$1,088,000 is for equipment replacement; and \$518,000 is for fish and wildlife conservation offices. The Service is commended for its efforts to allocate deferred maintenance funds to facilities with the most severe health and safety deficiencies across the System as a whole, rather than by region. All other funds should continue to be allocated as in prior years.

The recommendation includes \$31,555,000 for Habitat Assessment and Restoration. The following programs are funded at the requested levels: Klamath Basin Restoration Agreement, \$1,610,000; National Fish Habitat Action Plan, \$5,652,000; and the Chehalis Fisheries Restoration Program, \$268,000. The National Fish Passage Program is restored to the fiscal year 2017 enacted level of \$13,998,000. In addition, the recommendation includes \$5,000,000 to begin implementing the Delaware River Basin Conservation Act; the Service is strongly encouraged to enter into an agreement with an outside party for grant management services.

The recommendation includes \$28,392,000 for Population Assessment and Cooperative Management. The following programs are funded at the requested levels: Alaska fisheries subsistence,

\$9,536,000; Atlantic salmon restoration, \$532,000; Great Lakes Consent Decree, \$557,000; Great Lakes Fish and Wildlife Restoration Act, \$457,000; National Wild Fish Health Survey, \$36,000; Penobscot River restoration, \$457,000; Regional Mark Processing Center, \$225,000; and Yukon River Salmon Treaty, \$2,687,000.

The recommendation includes \$21,029,000 for Aquatic Invasive Species. The Committee strongly supports efforts coordinated by the Service and the States to prevent the spread of aquatic nuisance species and to minimize their impacts on human health and safety, recreation and transportation, water infrastructure, and ecosystem health.

Of the amounts recommended: \$799,000 is for control and management; \$1,321,000 is for prevention; \$145,000 is for restoration of the Chesapeake Bay ecosystem, as requested; \$1,000,000 is for the implementation of State and interstate plans as authorized by the National Invasive Species Act (NISA); \$1,566,000 is for NISA administration and coordination; \$2,000,000 is for control and prevention of the spread of quagga and zebra mussels; \$710,000 is for sea lamprey control administrative costs, as requested; \$3,088,000 is to implement subsection (d)(2) of Section 5, of Public Law 106–506, as amended; and \$10,400,000 is for controlling Asian carp in the Mississippi and Ohio River Basins, and preventing them from entering the Great Lakes.

Of the amount recommended for Asian carp control and prevention, \$2,000,000 is to supplement funding provided through the Great Lakes Restoration Initiative for intensive control efforts via contract fishing pursuant to individual State laws and regulations and as called for in management plans. Contract fishing has proven to be an extremely effective method of control, and the intent of the additional \$2,000,000 is to expand and perfect those efforts. This is a management tool that is not meant to develop a sustainable commercial fishery. The Service shall continue to work with its State partners to gather data to analyze the impacts of contract fishing to control abundance and movement of Asian carp.

Of the amount recommended for quagga mussel and zebra mussel control and prevention, \$1,000,000 should continue to be allocated to implementation of quagga and zebra mussel control and prevention as called for in State and interstate plans as authorized by NISA, so that the total amount recommended in this bill for State and interstate plans is not less than \$2,000,000.

*Cooperative Landscape Conservation.*—The recommendation includes \$12,988,000 for landscape conservation cooperatives (LCCs). The Committee continues to be concerned about a lack of State and Tribal support for LCCs in certain parts of the country. The Service should focus on areas where LCC partnerships are strongest.

Consistent with a recent Inspector General report, the Service is directed to develop internal controls for the LCC grant award process to mitigate duplication in research. Rather than relying on informal and ad hoc coordination, the LCCs should implement written, formal guidance (based on GAO standards) for the award process. Such guidance should require: the consistent use of a peer review process; technology that easily identifies duplicative projects; notification from applicants if they submit identical proposals to different agencies; controls for checking information on current and past projects; and certification that proposals have been examined

for duplication of research. LCCs should also store past, current, and future project information in a single database so that other LCCs, agencies, and the public may easily access this catalog of information and research on the Internet.

*Science Support.*—The recommendation includes \$16,985,000 for Science Support, of which: \$8,517,000 is for Adaptive Science general program activities; \$3,968,000 is for Service Science general program activities; and \$4,500,000 is to continue the search for a cure for white-nose syndrome in bats and includes \$2,000,000 transferred from Recovery. The Service is expected to partner with Cooperative Research Units whenever possible.

*General Operations.*—The recommendation includes \$130,352,000 for General Operations, as requested.

*Everglades.*—The recommendation includes \$11,006,000 across multiple programs for Everglades restoration, as requested, including \$2,631,000 to implement the Comprehensive Everglades Restoration Plan (CERP).

*Technical assistance for the promotion of hunting and recreational shooting.*—The Committee encourages the Secretary to explore the benefits of allowing States to use a portion of funds allocated to them by the Pittman-Robertson Wildlife Restoration Act for any project or activity, including public relations, designed to recruit or retain hunters and recreational shooters.

#### CONSTRUCTION

Appropriation enacted, 2017 .....	\$18,615,000
Budget estimate, 2018 .....	15,800,000
Recommended, 2018 .....	16,540,000
Comparison:	
Appropriation, 2017 .....	– 2,075,000
Budget estimate, 2018 .....	+740,000

The Committee recommends \$16,540,000 for Construction, \$740,000 above the request. The recommendation restores Dam, Bridge, and Seismic Safety to the fiscal year 2017 enacted level. A detailed table of funding recommendations below the account level is provided at the end of this report.

#### LAND ACQUISITION

Appropriation enacted, 2017 .....	\$59,995,000
Budget estimate, 2018 .....	17,051,000
Recommended, 2018 .....	40,641,000
Comparison:	
Appropriation, 2017 .....	– 19,354,000
Budget estimate, 2018 .....	+23,590,000

The Committee recommends \$40,641,000 for land acquisition, and a \$4,572,000 rescission of unobligated balances from prior appropriations. Prior to implementation, the Service is directed to submit the proposed allocation of the rescission for Committee approval. A detailed table of funding recommendations below the account level is provided at the end of this report.

The Committee does not have sufficient information to recommend specific Federal acquisition projects at this time, but will review and recommend levels of funding for projects submitted to the Committee in accordance with the direction provided in the explanatory statement accompanying Public Law 115–31.

In a time when budgetary constraints allow for only a limited number of new land acquisition projects, the Committee is encouraged by programs that leverage public/private partnerships for land conservation like the Highlands Conservation Act, which has a record of more than a 2 to 1 ratio in non-Federal matching funds. Therefore, the Committee recommendation includes \$10,000,000 for the Highlands Conservation Act Grants and directs the Fish and Wildlife Service to work with the Highlands States regarding priority projects for fiscal year 2018.

The Committee is concerned about reports of contention between the Service, the State of North Dakota, and private landowners in regard to Federal purchase of easements for waterfowl production areas. The Service is therefore directed not to purchase any easement in the State of North Dakota if such easement exceeds 50 years in duration, consistent with State law. The Committee continues to support Federal land acquisitions only when such acquisitions have strong local, State, and Congressional support.

#### COOPERATIVE ENDANGERED SPECIES CONSERVATION FUND

The Cooperative Endangered Species Conservation Fund provides matching grants to States and territories for endangered species recovery actions on non-Federal lands, and provides matching funds for non-Federal land acquisition to facilitate habitat protection.

Appropriation enacted, 2017 .....	\$53,495,000
Budget estimate, 2018 .....	19,303,000
Recommended, 2017 .....	53,495,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+34,192,000

The Committee recommends \$53,495,000 for the Cooperative Endangered Species Conservation Fund, \$34,192,000 above the request. A detailed table of funding recommendations below the account level is provided at the end of this report. The Committee is concerned that the Service is limiting the amount of funds for each Habitat Conservation Plan, resulting in artificially high unobligated balances. The Service is directed to apportion funds to Habitat Conservation Plans based on need in order to increase on-the-ground conservation and eliminate unobligated balances.

#### NATIONAL WILDLIFE REFUGE FUND

The National Wildlife Refuge Fund shares refuge revenues and makes payments in lieu of taxes to counties in which Service lands are located.

Appropriation enacted, 2017 .....	\$13,228,000
Budget estimate, 2018 .....	0
Recommended, 2018 .....	13,228,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+13,228,000

The Committee recommends \$13,228,000 for the National Wildlife Refuge Fund, equal to the fiscal year 2017 enacted level. Payments to counties in all 50 States, the Commonwealth of Puerto Rico, Guam, and the U.S. Virgin Islands are estimated to be

\$18,850,000 in fiscal year 2018 from the net refuge receipts estimated to be collected in fiscal year 2017.

#### NORTH AMERICAN WETLANDS CONSERVATION FUND

The North American Wetlands Conservation Act of 1989 provided for matching grants to carry out wetlands conservation projects in the United States, Canada, and Mexico for the benefit of wetlands-associated migratory birds and other wildlife. Additional program funding comes from fines, penalties, and forfeitures collected under the Migratory Bird Treaty Act of 1918; from Federal fuel excise taxes on small gasoline engines, as directed by amendments to the Federal Aid in Sport Fish Restoration Act of 1950, to benefit coastal ecosystem projects; and from interest accrued on the fund established under the Federal Aid in Wildlife Restoration Act of 1937. Authorization of appropriations expired in fiscal year 2012.

Appropriation enacted, 2017 .....	\$38,145,000
Budget estimate, 2018 .....	33,600,000
Recommended, 2018 .....	38,145,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+4,545,000

The Committee recommends \$38,145,000 for the North American Wetlands Conservation Fund, \$4,545,000 above the request. The Service is urged to make wetlands restoration projects that protect hunting and fishing treaty rights a higher priority, and to include a discussion in its annual budget request.

#### NEOTROPICAL MIGRATORY BIRD CONSERVATION

The Neotropical Migratory Bird Conservation Act of 2000 authorized matching grants for the conservation of neotropical migratory birds in the United States, Latin America, and the Caribbean, with 75 percent of the amounts available to be expended on projects outside the United States. Authorization of appropriations expired in fiscal year 2010.

Appropriation enacted, 2017 .....	\$3,910,000
Budget estimate, 2018 .....	3,900,000
Recommended, 2018 .....	3,900,000
Comparison:	
Appropriation, 2017 .....	- 10,000
Budget estimate, 2018 .....	0

The Committee recommends \$3,900,000 for neotropical migratory bird conservation as requested.

#### MULTINATIONAL SPECIES CONSERVATION FUND

The Multinational Species Conservation Fund provides technical assistance and matching grants to countries to strengthen anti-poaching activities; builds community support for conservation near these species' habitats; conducts surveys, monitoring, and applied research; and provides infrastructure and field equipment necessary to conserve habitats. These funds help to leverage work with partners and other collaborators to conserve and protect African and Asian elephants, rhinoceroses, tigers, great apes, marine turtles, and their habitats. Authorizations of appropriations for the programs within this Fund have all expired.

Appropriation enacted, 2017 .....	\$11,061,000
Budget estimate, 2018 .....	9,000,000
Recommended, 2018 .....	11,061,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+2,061,000

The Committee recommends \$11,061,000 for the Multinational Species Conservation Fund, \$2,061,000 above the request. A detailed table of funding recommendations below the account level is provided at the end of this report. The Committee recognizes that international wildlife trafficking has national security implications and therefore supports the Service's interagency and international cooperative efforts.

#### STATE AND TRIBAL WILDLIFE GRANTS

The State and Tribal Wildlife Grants Program provides grants to States and Indian Tribes, the District of Columbia, the Commonwealth of Puerto Rico, and the territories, to conserve fish and wildlife that are at risk of being listed under the Endangered Species Act (ESA). The intent is to avoid the costly and time-consuming process of ESA listings and related regulatory actions.

Appropriation enacted, 2017 .....	\$62,571,000
Budget estimate, 2018 .....	52,836,000
Recommended, 2018 .....	62,571,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+9,735,000

The Committee recommends \$62,571,000 for State and Tribal Wildlife Grants, \$9,735,000 above the request. A detailed table of funding recommendations below the account level is provided at the end of this report. Funding for State competitive grants is restored. All three grant programs shall place the highest priority on species included in the most recent Candidate Notice of Review so as to preclude the need to list species under the Endangered Species Act. The Service is expected to document and communicate to the Congress whenever an Endangered Species Act downlisting or delisting occurs, or whenever a listing is otherwise no longer warranted, due in large part or in whole to efforts funded through this program.

#### NATIONAL PARK SERVICE

The mission of the National Park Service (Service) is to preserve unimpaired the natural and cultural resources and values of the national park system for the enjoyment, education, and inspiration of this and future generations. Established in 1916, the National Park Service has stewardship responsibilities for the protection and preservation of the heritage resources of the national park system. The system, consisting of 417 separate and distinct units, is recognized globally as a leader in park management and resource preservation. The national park system represents much of the finest the Nation has to offer in terms of natural beauty and wildlife, historical and archeological relics, and cultural heritage. Through its varied sites, the National Park Service attempts to explain America's history, interpret its culture, preserve examples of its natural ecosystems, and provide recreational and educational opportunities



for U.S. citizens and visitors from all over the world. In addition, the National Park Service provides support to Tribal, local, and State governments to preserve culturally significant, ecologically important, and public recreational lands.

#### OPERATION OF THE NATIONAL PARK SYSTEM

Appropriation enacted, 2017 .....	\$2,425,018,000
Budget estimate, 2018 .....	2,225,485,000
Recommended, 2018 .....	2,410,031,000
Comparison:	
Appropriation, 2017 .....	– 14,987,000
Budget estimate, 2018 .....	+184,546,000

The Committee recommends \$2,410,031,000 for Operation of the National Park System (ONPS), \$14,987,000 below the fiscal year 2017 enacted level and \$184,546,000 above the budget request. The amounts recommended by the Committee compared with the budget estimates by activity are shown in the table at the end of this report.

*Additional Guidance.*—The following additional direction and guidance is provided with respect to funding provided within this account:

*Operation of the National Park System.*—Maintaining operations and visitor services at our national parks is a core responsibility of the Service. The Committee notes that national parks welcomed a record 323.6 million visitors in fiscal year 2016, an increase of 46.8 million, or 17 percent, from the previous year. In recent years, the Committee has made a concerted effort to direct appropriated funds toward the ONPS account to support a variety of critical priorities. These funds support operations and visitor services including law enforcement; facility operations; new responsibilities and critical needs at new Park Service units including sites associated with the Civil Rights movement; and longstanding deferred maintenance priorities including repair and rehabilitation projects and cyclic maintenance needs on high priority park assets across the entire system.

The Committee opposes reductions as proposed in the budget request that would diminish visitor services and reduce park and program operations system-wide. Such actions would have an immediate impact on day-to-day operations and would result in limiting the use of or closing certain areas, such as campgrounds and facilities, and reducing or eliminating hours of operations and visitor services to the public, at national parks. Proposed reductions to both the seasonal and permanent workforce would also have an immediate impact on park operations. Such proposals do not serve the public well particularly at this time of record National Park Service visitation.

*Resource Stewardship.*—The bill provides \$328,955,000 for resource stewardship, equal to the fiscal year 2017 enacted level. The bill includes \$2,000,000 to continue zebra and quagga mussel containment, prevention, and enforcement. This funding was included in the fiscal year 2017 enacted bill but was not proposed in the budget request.

*Visitor Services.*—The bill provides \$252,103,000 for visitor services. The bill includes funding for the National Capital Area Performing Arts Program which was proposed for termination in the budget request.

*Park Protection.*—The bill provides \$352,443,000 for park protection, \$4,200,000 below the fiscal year 2017 enacted level. Reductions are for non-recurring expenses related to the Presidential Inauguration.

*Facility Maintenance and Operations.*—The bill provides \$768,892,000 for facility maintenance and operations, \$9,692,000 below the fiscal year 2017 enacted level. The Committee approves the Service's proposal to eliminate the Flex Park program in order to focus resources on critical park operations and programs. The recommendation retains the \$25,000,000 increase for repair and rehabilitation projects and the \$13,689,000 increase for cyclic maintenance needs included in the Consolidated Appropriations Act, 2017. These funds are critical to addressing longstanding deferred maintenance needs.

*Park Support.*—The bill provides \$528,066,000 for park support, equal to the fiscal year 2017 enacted level.

The Committee recommendation for Operation of the National Park System includes the following additional guidance:

*Aquatic Invasive Mussels.*—The Committee remains concerned about the spread of quagga and zebra mussels in the western United States. As of 2016, there were nine western parks with established quagga and zebra mussel management or prevention programs. The Committee recognizes and commends the considerable effort and collaboration involving western governors, as well as Federal, State, and Tribal partners, to recently develop a package of actions and initiatives to protect areas in the West from the economic and ecological threats posed by invasive mussels. Inspecting and decontaminating recreational watercraft is one critical element toward preventing and containing the spread of invasive mussels. The Committee urges the Secretary of the Interior to continue to work with State and Tribal partners, and other stakeholders, on containment, prevention, and enforcement efforts at these parks, and NPS-managed waterbodies including Lake Powell and Lake Mead, following the Western Regional Panel on Aquatic Nuisance Species Uniform Minimum Protocols and Standards for Watercraft Inspection and Decontamination Programs and consistent with the Quagga/Zebra Mussel Action Plan for Western U.S. Waters. Further, consistent with fiscal year 2017, the Committee provides the Service with \$2,000,000 for quagga and zebra mussel containment, prevention, and enforcement. These funds complement additional funds contained in this bill directed toward protecting our waterways and ecosystems from the serious threat of invasive mussels and other invasive species.

*Eastern Legacy Study (Lewis and Clark Trail Study).*—The Eastern Legacy Study authorized to determine the feasibility of extending the Lewis and Clark National Historic Trail is now four years overdue. While the Committee appreciates that the study area is approximately 7,400 miles across 14 eastern States and the District of Columbia, the Committee directs the Service to work expeditiously to complete the study in a timely fashion and report back to the Committee on any impediments to completion.

*Death Valley National Park.*—Scotty's Castle, a historic national landmark in Death Valley National Park, has been closed to the public since flash floods damaged the landmark's visitor center, museum, and nearby roads in 2015. More rain fell in two days than

normally occurs in a year resulting in mud and debris measuring four feet thick in some areas. Repairs are necessary to flood control berms, the facility's electrical, sewer, and water system, and to the physical buildings. The Committee is pleased that the budget request includes funding within the Construction account for these critical repairs. The Committee directs the Service to take steps to ensure the security and protection of Scotty's Castle, and the contents of the museum, to protect from theft and trespassing at this iconic historic landmark.

*Mississippi National River and Recreation Area.*—The Committee directs the Service to report, within 180 days of enactment of this Act, on progress in identifying potential site options and associated costs for the development of a permanent headquarters and visitor use facility at the Mississippi National River and Recreation Area as described in the report accompanying P.L. 114–113. The Service shall work with government and non-government partners to determine the feasibility of potential site options and their suitability to support visitor use and park interpretation in accordance with the themes as outlined in the 2014 Mississippi National River and Recreation Area Foundation Document.

*Elwha Water Facilities.*—The Committee is concerned that although the Service initiated discussions regarding the transfer of ownership of the Elwha Water Facilities (EWF) to the City of Port Angeles in 2014, the Service and the City have not reached consensus on a Transfer Agreement. Therefore, the Committee directs the Service to work with the City to develop a report outlining how the Service has met or intends to meet its obligations under Section 4(a)(3) of P.L. 102–495 prior to initiating any transfer of the EWF. This report should be transmitted to the Committee six months from the date of the enactment of this Act and must include the following: 1) a plan to assist the City in securing all necessary permits required for the City to operate the EWF; 2) the scope of capital improvements requested by the City to reduce annual operating costs; and 3) a joint plan to implement any necessary capital improvements agreed to by both the City and the Service to meet the requirements of P.L. 102–495. The Committee urges the Service to continue operation and maintenance of the EWF subject to authority and appropriations available to the Service. The Committee also urges the parties to reach agreement on transfer as quickly as possible.

*Biscayne Bay Park Marine Reserve Zone.*—The Committee is pleased with recent efforts by Biscayne National Park (BNP) to re-establish open dialogue and productive coordination with Congress and the State of Florida's Fish and Wildlife Conservation Commission (FWC) regarding special rulemaking for the proposed no-fishing marine reserve zone that was included in the BNP's General Management Plan (GMP).

The Committee urges the Service to collaborate with PWC to consider fisheries regulations and management actions outlined in BNP's current Fishery Management Plan (FMP) as necessary to fully address fishery management needs, including within the proposed no-fishing marine reserve zone, prior to promulgating and implementing any special rules. Such efforts shall include review and consideration of less restrictive management actions that could achieve the intent of Biscayne's GMP in lieu of a blanket fishing

moratorium. The Committee also urges the Service to strongly consider the inclusion of scientifically rigorous monitoring and an adaptive management framework to guide data collection and future management as part of any special rules and regulations promulgated and implemented to govern the protection of coral reef resources within the proposed no-fishing marine reserve zone. Such monitoring should include well-planned, extensive, and scientifically rigorous data from appropriate fish and coral communities, collected prior to the establishment of a blanket fishing moratorium.

The Committee recommends that BNP re-establish the Memoranda of Understanding (MOU) with FWC that until its recent expiration had guided a productive Federal-State partnership for the protection of Biscayne's iconic resources. The Committee also encourages Biscayne National Park to re-establish a Fisheries Working Group that includes local representatives from the recreational and commercial fishing communities, and the businesses and non-profit organizations that support these communities, to engage this user community in the development and implementation of consensus special rules and regulations to achieve the intent of Biscayne's GMP in lieu of a blanket fishing moratorium.

The Committee notes that FWC retains all authorities to implement fishing restrictions in State regulated waters of Biscayne National Park, subject to authority provided the Secretary in the park's enabling legislation.

*Everglades Restoration.*—The Committee notes the substantial progress made toward restoration of the Everglades ecosystem and continues to support this multi-year effort to preserve one of the great ecological treasures of the United States.

*Vicksburg National Military Park.*—The Committee is concerned about erosion and soil and ground deterioration affecting historic elements of Vicksburg National Memorial Park, including the Texas State Memorial and the Railroad Redoubt. The Committee urges the Service to assess on-the-ground conditions and take all necessary steps to ensure the park is safe for visitors and employees, and is preserved for future generations.

*American Discovery Trail.*—The Committee urges the Service, the Bureau of Land Management, and the U.S. Forest Service, in conjunction with all relevant law, regulations, and policies, to work with relevant and appropriate stakeholders to facilitate installing signage for the American Discovery Trail.

*Wetumpka Marine Impact Crater.*—The Wetumpka Impact Crater, located in Elmore County, Alabama, is a uniquely preserved marine impact crater created approximately 80 million years ago when an asteroid measuring an estimated 350 meters in diameter struck a coastal basin under 300–400 feet of water. The crater is widely considered to be the best preserved marine impact crater ever discovered and one of only about six in the entire world. Given that the crater is an extremely rare and well-preserved geologic feature of national and international significance, the Committee urges the Service to assess the suitability of designating the Wetumpka Marine Impact Crater as a National Natural Landmark.

*World War II Memorial.*—The Committee recognizes that the World War II Memorial is one of the most visited memorials in our

Nation's Capital. To accommodate rising visitation and modern means of creative narrative preservation, similar to other U.S. supported World War II memorials around the world, the Committee urges the Department to report to the Committee within 90 days of enactment of this Act on ongoing plans to upgrade the premises to enhance historical interpretation for veterans and other visitors.

*Outreach.*—The Committee recognizes that the Service has taken steps to increase outreach, make parks more accessible, and increase recruitment within minority schools and communities. The Committee encourages the Service to continue these efforts and work to develop partnerships and programs with Hispanic Serving Institutions, Historically Black Colleges and Universities, and other Minority Serving Institutions that contribute to the mission of the National Park Service.

*World Heritage Sites.*—The Committee urges the Service to prioritize funding for the backlog of maintenance and preservation projects including National Park System units designated as World Heritage Sites.

*Arlington Memorial Bridge.*—Recent inspections of the Arlington Memorial Bridge by the Federal Highway Administration (FHWA) revealed severe deterioration that had accelerated since a 2015 inspection. More than 68,000 vehicles traverse the bridge between Virginia and the District of Columbia on a daily basis. Repair and renovation costs to the bridge—the symbolic entry to Washington, DC, as well as the gateway to Arlington National Cemetery—are estimated at \$262 million.

The National Park Service and engineers from the FHWA have been monitoring the condition of the bridge for many years, making minor repairs as needed and recently limiting vehicle weight to ensure safe operation. Federal engineering inspectors have determined that significant structural issues including ongoing deterioration of trunnion posts (support structures for the bascule span) and the bridge decking must be addressed within four years or, as the Federal Highway Administration concluded, the bridge will have to be closed in 2021.

The Fixing America's Surface Transportation (FAST) Act (P.L. 114–94), established two Department of Transportation grant programs to address large, complex, nationally significant projects like the Memorial Bridge rehabilitation. The Service and the District submitted a grant application and the project was awarded a \$90 million U.S. Department of Transportation grant in September, 2016. Funding challenges remain. According to the Service, the project is planned to be completed in two phases. The first phase includes repairs to the trunnion posts and rehabilitation of the approach spans. The second phase would complete rehabilitation of the bascule span and foundation repairs.

The Memorial Bridge rehabilitation and reconstruction effort will require the active bipartisan support of Federal, State, and local leaders. The Committee understands that the Service, with the District of Columbia as a sponsor, has applied for an additional \$60 million grant under the FAST Act, to contribute towards completion of the second phase of the project. The Committee urges the Department of the Interior and the Service to pursue coalitions and partnerships, modeled after similar projects including the Tamiami Trail bridge project within Everglades National Park, to leverage

and secure necessary funding to complete this critical project in a timely manner.

*U.S. Capitol Concerts.*—The Committee continues its longstanding support for funding for the National Capitol Area Performing Arts Program and directs the Service to maintain funding for the summer concert series staged on the U.S. Capitol grounds at the fiscal year 2017 enacted level.

*Ozark National Scenic Riverways.*—The Committee understands concerns have been expressed regarding potential access restrictions in certain areas of the Ozark National Scenic Riverways. These concerns over restrictions to access points, trails, and reductions of allowable horsepower for motorized vessels in certain areas of the Ozark National Scenic Riverways merit continued examination and review by the Service. The Service is directed to work collaboratively with affected parties with the intent of honoring traditional access and ensuring that implementation of the General Management Plan for the Ozark National Scenic Riverways addresses the legitimate concerns of affected stakeholders including, but not limited to, local communities and businesses.

*St. Anthony Falls Lock.*—The Committee is aware that the U.S. Army Corps of Engineers will be initiating a study related to the disposition of St. Anthony Falls Lock in Minnesota. The Committee opposes the Service taking on the ownership of this lock, as it is beyond the Service's current operations and could require significant funds. As such, prior to entering into any agreement with the Corps regarding ownership of the lock or establishment of facilities operated or maintained by the Service at the lock, the Service is directed to request and receive any necessary appropriations from Congress.

*Yosemite Medical Clinic.*—The Committee recognizes the valuable medical services provided by the Yosemite National Park Medical Clinic. With the nearest full-service hospital hours away, Yosemite National Park has operated a medical clinic since 1929 to stabilize and treat victims of illnesses and injuries within the park. The Committee understands that the clinic no longer has retention authority for fees collected by the clinic for services provided. The Committee urges the Service to report to the Committee within 60 days of enactment of this Act on steps being taken to ensure the continued operation of the clinic in fiscal year 2018.

*Bill Language.*—The Committee has, since 2006, included bill language authorizing the Secretary of the Interior to acquire or lease property to facilitate the transportation of visitors to and from Ellis, Governors, and Liberty Islands, NY and NJ. The language was necessitated by the need to establish a screening process for visitors to the Statue of Liberty in the aftermath of the events of September 11, 2001. While the location of future, permanent screening facilities for the ferry operation to the Statue of Liberty and Ellis Island is now uncertain, prior-year bill language is retained as the Service reviews the security risks of alternative sites before making final decisions on the future location of permanent security screening facilities.

#### NATIONAL RECREATION AND PRESERVATION

The National Recreation and Preservation account provides for outdoor recreation planning, preservation of cultural and national

heritage resources, technical assistance to Federal, State and local agencies, and administration of Historic Preservation Fund grants.

Appropriation enacted, 2017 .....	\$62,638,000
Budget estimate, 2018 .....	37,001,000
Recommended, 2018 .....	59,629,000
Comparison:	
Appropriation, 2017 .....	– 3,009,000
Budget estimate, 2018 .....	+22,628,000

The Committee recommends \$59,629,000 for national recreation and preservation, \$3,009,000 below the fiscal year 2017 enacted level and \$22,628,000 above the budget request. The amounts recommended by the Committee compared with the budget estimates by activity are shown in the table at the end of this report.

*Additional Guidance.*—The following additional direction and guidance is provided with respect to funding provided within this account:

*Management Efficiencies.*—The Committee accepts the program consolidations proposed in the budget request for Recreation Programs and Grants Administration to achieve management efficiencies within the National Recreation and Preservation account.

*Heritage Partnership Program.*—The bill provides \$19,821,000 for the Heritage Partnership Program (HPP), equal to the fiscal year 2017 enacted level. These funds support grants to local nonprofit groups in support of historical and cultural recognition, preservation and tourism activities. The Committee commends the Alliance of National Heritage Areas for, in response to Congressional direction, recently developing an allocation model that maintains core services of more established areas while proposing more resources to newer areas to provide additional economic and cultural opportunities in the communities they serve. The Committee continues to encourage heritage areas to develop plans for long-term self-sufficiency as the Committee fully expects pressure on HPP funding to continue in future years.

*Chesapeake Gateways and Trails.*—The Committee maintains funding for the Chesapeake Gateways and Trails program at the fiscal year 2017 enacted level.

*Native American Graves Protection and Repatriation Grants.*—The Committee supports the Native American Graves Protection and Repatriation Grant Program and maintains funding at the fiscal year 2017 enacted level.

*Japanese American Confinement Site Grants.*—The Committee supports the Japanese American Confinement Site Grant Program and maintains funding at the fiscal year 2017 enacted level. The program leverages proportional funding through partnerships with local preservation groups to preserve Japanese American World War II confinement sites.

*American Battlefield Protection Program Assistance Grants.*—The Committee supports the American Battlefield Protection Program and maintains funding at the fiscal year 2017 enacted level. The Committee recognizes the importance of public-private partnerships to maintain the preservation of America's battlefields and urges the Service to give priority to projects with broad partner support, including non-profits, academic institutions, and regional, State, Tribal and local government agencies, and in which the part-

ner commits to match the grants on a 1:1 basis. The Committee continues to encourage the timely review and processing of grants.

*Maritime Heritage Preservation.*—The Committee is aware of the Service’s cooperative partnership with the Maritime Administration to promote public awareness and appreciation for the Nation’s maritime heritage, including the National Maritime Heritage Grant Program. The Committee supports the efforts of this grant program to advance educational efforts and address preservation of historically significant maritime properties, including historic battleships.

#### HISTORIC PRESERVATION FUND

The Historic Preservation Fund supports the State historic preservation offices to perform a variety of functions. These include State management and administration of existing grant obligations; review and advice on Federal projects and actions; determinations and nominations to the National Register; Tax Act certifications; and technical preservation services. The States also review properties to develop data for planning use. Funding in this account also supports direct grants to qualifying organizations for individual preservation projects and for activities in support of heritage tourism and local historic preservation.

Appropriation enacted, 2017 .....	\$80,910,000
Budget estimate, 2018 .....	51,100,000
Recommended, 2018 .....	75,410,000
Comparison:	
Appropriation, 2017 .....	– 5,500,000
Budget estimate, 2018 .....	+24,310,000

The Committee recommends \$75,410,000 for historic preservation, \$5,500,000 below the fiscal year 2017 enacted level and \$24,310,000 above the budget request.

*Additional Guidance.*—The following guidance is provided with respect to funding provided within this account:

*State and Tribal Historic Preservation Offices.*—The bill provides \$46,925,000 for State Historic Preservation Offices and \$9,485,000 for Tribal Historic Preservation Offices. The bill also provides \$11,000,000 for competitive grants of which \$500,000 is for grants to underserved communities and \$10,500,000 is for competitive grants to document, interpret, and preserve historical sites associated with the Civil Rights Movement. The bill also includes \$3,000,000 for competitive grants to Historically Black Colleges and Universities (HBCUs) and \$5,000,000 for the Save America’s Treasures competitive grant program for preservation of nationally significant sites, structures, and artifacts.

#### CONSTRUCTION

Appropriation enacted, 2017 .....	\$209,353,000
Budget estimate, 2018 .....	226,529,000
Recommended, 2018 .....	219,844,000
Comparison:	
Appropriation, 2017 .....	+10,491,000
Budget estimate, 2018 .....	– 6,685,000

The Committee recommends \$219,844,000 for Construction, \$10,491,000 above the fiscal year 2017 enacted level and \$6,685,000 below the budget request.



*Line-Item Construction.*—The bill provides \$129,011,000 in funding for line-item construction projects. The amount provided fully funds the 16 line-item construction projects in the fiscal year 2018 budget request as prioritized and revised by the Service and provided to the House Committee on Appropriations on June 30, 2017. Requests for reprogramming will be considered pursuant to the guidelines contained in this report.

*Bill Language.*—The Committee has maintained bill language from prior years providing that a single procurement may be issued which includes the full scope of the project for any project initially funded in a fiscal year with a future phase indicated in the NPS five-year Line-Item Construction program. The solicitation and contract in such procurement shall be subject to availability of funds. Executing a single contract has the potential to increase economies of scale and reduce overall costs.

#### LAND AND WATER CONSERVATION FUND

##### RESCISSION

Appropriation enacted, 2017 .....	–\$28,000,000
Budget estimate, 2018 .....	– 28,020,000
Recommended, 2018 .....	– 28,020,000
Comparison:	
Appropriation, 2017 .....	– 20,000
Budget estimate, 2018 .....	0

The Committee recommends the rescission of the annual contract authority provided by 16 U.S.C. 4601–10a. This authority has not been used in years and there are no plans to use it in fiscal year 2018. The Committee does not agree with the Administration’s proposal to permanently cancel the authority.

#### LAND ACQUISITION AND STATE ASSISTANCE

Appropriation enacted, 2017 .....	\$162,029,000
Budget estimate, 2018 .....	26,380,000
Recommended, 2018 .....	120,575,000
Comparison:	
Appropriation, 2017 .....	– 41,454,000
Budget estimate, 2018 .....	+94,195,000

The Committee recommends \$120,575,000 for land acquisition and state assistance, and a \$4,500,000 rescission of unobligated balances from prior appropriations. Prior to implementation, the Service is directed to submit the proposed allocation of the rescission for Committee approval.

The recommendation includes \$70,000,000 for State Conservation Grants; \$5,000,000 for the competitive Outdoor Recreation Legacy Partnership (ORLP) grant program; and \$16,000,000 for acquisitions. Additionally, \$10,000,000 is included for the American Battlefield Protection Program (ABPP), equal to the fiscal year 2017 enacted level and \$1,519,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

The Committee does not have sufficient information to recommend specific Federal acquisition projects at this time, but will review and recommend levels of funding for projects submitted to the Committee in accordance with the direction provided in the explanatory statement accompanying Public Law 115–31.

The Committee is aware of concerns that State Assistance grants, and particularly the Outdoor Recreation Legacy Partnership (ORLP) grants, are not being processed in a timely manner. Administrative expenses are funded at the fiscal year 2017 enacted level to ensure staffing is not the issue. It is the Committee's expectation that formula grants be announced by the Secretary and apportioned to the States within 90 days of enactment of this Act. While the ORLP is a relatively new program, the process for grant announcement, review and award needs to be improved. The Service is encouraged to work with partners to standardize and improve the annual process.

#### CENTENNIAL CHALLENGE

Appropriation enacted, 2017 .....	\$20,000,000
Budget estimate, 2018 .....	14,971,000
Recommended, 2018 .....	15,000,000
Comparison:	
Appropriation, 2017 .....	- 5,000,000
Budget estimate, 2018 .....	+29,000

The Committee has provided \$15,000,000 for the Centennial Challenge matching grant program. From amounts in the Centennial Challenge account, the Committee encourages the Department to make \$2,000,000 available for critical programs and projects, pursuant to 54 U.S.C. 1011 Subchapter II, subject to the terms and conditions outlined in Title IV of P.L. 114-289. The Committee notes that the \$15,000,000 in Centennial Challenge funds provided to the Service in fiscal year 2016 was matched with nearly \$33,000,000 from more than 90 partner organizations nationwide. These funds financed 69 projects to improve visitor services at more than 63 parks in 38 states, the District of Columbia, and the U.S. Virgin Islands.

The Committee understands that funds provided will be matched on at least a 1:1 basis and administered under existing Service partnership authorities. Funds provided will be dedicated to supporting signature projects and programs which provide critical enhancements for the parks beyond amounts provided for basic operations. The Committee directs that preference be given to projects that have a clear and immediate visitor benefit as well as a higher partner match. The Committee further encourages the Service to provide consideration to Centennial Challenge projects which have a deferred maintenance component in order to alleviate the sizeable deferred maintenance backlog within the System. The Committee notes that the Service has a long history of working with philanthropic partners and fully supports the use of public-private partnerships wherever feasible.

#### UNITED STATES GEOLOGICAL SURVEY

The United States Geological Survey (USGS, or "Survey") was established by an Act of Congress on March 3, 1879, to support the mission of the Department of the Interior and its science requirements. The USGS also works in collaboration with other Federal, State, and Tribal cooperators to conduct research and provide scientific data and information to describe and understand the Earth; minimize loss of life and property from natural disasters; manage water, biological, energy, and mineral resources; and enhance and

protect our quality of life. The USGS is the Federal government's largest earth-science research agency and the primary source of data on the Nation's surface and ground water resources. For more than a century, the diversity of scientific expertise and collaborative partnerships with universities, research institutions, and major public and private laboratories has enabled USGS to carry out large-scale, multi-disciplinary investigations and provide impartial scientific information to resource managers, planners, policymakers, and the public.

#### SURVEYS, INVESTIGATIONS, AND RESEARCH

Appropriation enacted, 2017 .....	\$1,085,167,000
Budget estimate, 2018 .....	922,168,000
Recommended, 2018 .....	1,038,922,000
Comparison:	
Appropriation, 2017 .....	– 46,245,000
Budget estimate, 2018 .....	+116,754,000

The Committee recommends \$1,038,922,000 for Surveys, Investigations, and Research, \$46,245,000 below the fiscal year 2017 enacted level and \$116,754,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

*Congressional Budget Justification.*—The Committee directs the Survey to include in future justifications base funding for any sub-activity, program, project, or study proposed for increases or reductions.

*Ecosystems.*—The Committee recommends \$153,032,000 for ecosystem programs, \$6,700,000 below the fiscal year 2017 enacted level and \$20,904,000 above the budget request. The Survey provides critical scientific research and data to land and water managers in priority landscapes including the California Bay Delta, the Everglades, the Chesapeake Bay and the Great Lakes, and the Committee expects this work to continue. The Greater Everglades and the Chesapeake Bay Research and Monitoring programs are funded at fiscal year 2017 enacted levels.

The Committee recognizes that other Interior bureaus, Federal, State, Tribal and local partners rely on the Survey's Species-Specific Wildlife and Species-Specific Fisheries Research, and recommends these programs continue to be funded at fiscal year 2017 enacted levels.

The recommendation includes Contaminants Research funding at fiscal year 2017 enacted levels.

The Committee continues to be concerned about the economic, ecologic, and health threats posed by invasive species. The recommendation includes no less than \$5,620,000 for Asian carp control.

The Survey is encouraged to pursue innovative solutions for continued curation of collections housed at the Smithsonian Institution.

The Committee recognizes the value of the Cooperative Research Units (CRUs) program and encourages the Department to develop a plan to address and fill open positions at research institutions and at CRUs as quickly as practicable so as to not jeopardize the educational pipeline.

*Land Resources.*—The Committee accepts the budget restructure as proposed in the request and recommends \$120,603,000 for the

Land Resources mission area. The recommendation includes an additional \$8,300,000 for the continued development of a ground system for Landsat-9. Within funds provided for the National Land Imaging program, \$4,847,000 is included for the National Civil Applications Center.

The Committee recognizes the value of partnerships with research universities, Tribes and Tribal colleges and expects the eight regional science centers to remain open and operating from within funds provided.

*Energy, Mineral, and Environmental Health.*—The Committee recommends \$96,091,000 for energy, mineral resources and environmental health. The Containment Biology program is funded at the fiscal year 2017 enacted level.

The Toxic Substances Hydrology program is funded at \$11,398,000. The Committee supports the continuation of USGS research on understanding the prevalence of toxins in the nation's natural bodies of water by expanding its understanding of cyanobacteria and toxins in stream and wetland ecosystems. The recommendation includes an increase of \$350,000 for the Survey to study cyanobacteria, increase our understanding of harmful algal blooms, and strengthen our ability to respond to outbreaks. USGS is encouraged to participate in interagency efforts to expedite the development and deployment of remote sensing tools to assist with early event warning delivered through mobile devices and web portals.

*Natural Hazards.*—The Committee recommends \$141,504,000 for natural hazards programs, of which \$64,303,000 is provided for earthquake hazards.

The Committee recommends \$10,200,000 for continued development, expansion, and upgrading of the infrastructure necessary for an earthquake early warning system. The Committee is also concerned about the lack of knowledge and offshore real-time instrumentation available for the Cascadia subduction zone. Our scientific understanding of earthquakes and the ocean environment will benefit from the wealth of offshore data that should be collected. The continued development of an early earthquake warning system for the Cascadia system would help prepare for and mitigate the negative human and economic impacts to the Pacific Northwest.

The recommendation includes \$800,000 for the Central and Eastern U.S. Seismic Network (CEUSN) and \$6,250,000 for support for regional earthquake monitoring, assessments, and research.

The Committee recommends \$26,521,000 for the Volcano Hazards program of which \$1,000,000 is to continue necessary work on next-generation lahar detection systems at very high threat volcanoes. The Survey is directed to keep the Committee informed on progress made with the additional funding provided for volcano hazards in the Consolidated Appropriations Act, 2017 (P.L. 115–31).

*Water Resources.*—The Committee recommends \$210,754,000 for Water Resources. The recommendation does not support reductions to the National Research Program which would reduce research at the 32 USGS Water Science Centers across the country. Regional Groundwater Evaluations in the Coastal Lowlands and California Coastal Basin Aquifers, and the Groundwater Model Development,

Maintenance, and Sustainability program are funded at fiscal year 2017 levels.

The Cooperative Matching Funds program is designed to bring State, Tribal, and local partners together to respond to emerging water issues through shared efforts and funding. The recommendation provides \$59,927,000, equal to the fiscal year 2017 enacted level.

Streamgages are crucial to early warning and flood damage reduction efforts across the United States. The Committee recommends \$73,173,000 for the groundwater and streamflow information program, with a \$500,000 increase for additional streamgage capacity and rapid deployable streamgages necessary during severe weather events. The National Groundwater Monitoring Network is funded at the fiscal year 2017 enacted level.

The Committee recommends \$89,029,000 for the National Water Quality program, and directs no less than \$2,000,000 to harmful algal bloom (HAB) science. The Urban Waters Federal Partnership is funded at the fiscal year 2017 enacted level of \$717,000. The National Atmospheric Deposition Program is funded at \$1,576,000.

The Water Resources Research Act was designed to provide more effective coordination of the nation's water research by establishing Water Resources Research Institutes at universities in each state, territory, and the District of Columbia. These institutes provide vital support to stakeholders, States and Federal agencies for long-term water planning, policy development, and resource management. The program is funded at the fiscal year 2017 enacted level of \$6,500,000.

*Core Science Systems.*—The Committee recommends \$114,737,000 for core science systems, of which \$24,397,000 is for the National Cooperative Geologic Mapping program. The recommendation includes \$67,354,000 for the National Geospatial program, of which \$22,500,000 is for 3DEP National Enhancement. Landscape level assessments—Chesapeake Bay, Geospatial Research and 3DEP Technical Support, 3DEP Program Functions, and the Federal Geographic Data Committee Functions are funded at fiscal year 2017 enacted levels.

*Science Support.*—The Committee recommends \$100,331,000 for science support.

*Facilities.*—The recommendation includes \$94,604,000 for rental payments and operations and maintenance. The Committee needs more information about the additional \$10,500,000 requested for the rent increase at the GSA-owned Menlo Park campus. The Committee understands that the Survey is working with GSA on a rent deviation plan, and is preparing to relocate to the NASA Ames Research Center at Moffett Field to save costs. The Survey is directed to work with GSA to develop a multi-year cost plan for Menlo Park and to brief the Committee once it is completed.

*Bill Language.*—The bill modifies an administrative proviso to clarify that the Survey may use appropriations for the placement of seismic equipment, in addition to gauging stations and observation wells.

#### BUREAU OF OCEAN ENERGY MANAGEMENT

The Bureau of Ocean Energy Management is responsible for the development of the Nation's offshore energy and mineral resources.

The Bureau's management of these resources helps meet the Nation's energy needs by providing access to—and fair return to the American taxpayer for—offshore energy and mineral resources through strategic planning and resource and economic evaluation. Conventional energy activities include development of the Five-Year Outer Continental Shelf (OCS) Oil and Gas Leasing Program; assessment of mineral resource potential, tracking of inventories of oil and gas reserves, and development of production projections; and economic evaluation to ensure the receipt of fair value through lease sales and lease terms.

#### OCEAN ENERGY MANAGEMENT

##### (INCLUDING RESCISSION OF FUNDS)

Appropriation enacted, 2017 .....	\$169,560,000
Budget estimate, 2018 .....	171,000,000
Recommended, 2018 .....	171,000,000
Comparison:	
Appropriation, 2017 .....	+1,440,000
Budget estimate, 2018 .....	0

The Committee recommends \$171,000,000 for Ocean Energy Management, as requested. This amount will be partially offset with the estimated collection of rental receipts and cost recovery fees totaling \$56,834,000.

The Committee supports the proposed increases for the five-year leasing review, and encourages an expeditious and thorough review.

The Committee notes the continued decline in rental receipts in fiscal year 2018, and the budget fails to offer a corrective action plan to mitigate. The Committee rescinds \$25,000,000 in unobligated prior year balances in order to partially offset the need for increased discretionary spending. The Bureau should not expect that the Committee will substitute increased appropriated funds for lower offsetting collections in future years.

Further, the Committee recommendation does not provide funding for National Ocean Policy Coastal and Marine Spatial Planning.

The Committee is concerned that the current unsolicited bid process for siting offshore renewable energy projects may not consider the full suite of offshore marine uses in a deliberative manner. New developments in the marine environment should be sited in locations that balance their potential benefits with minimization of impacts to the environment and other important activities, following pre-lease consultation with pre-existing users of such an ocean area. In order to maintain a strong Federal-State partnership for offshore operations, the Bureau should consult with the respective state task forces prior to the issuance of a lease, review and approval of a site assessment plan, review and approval of a construction and operations plan, or issuance of a construction and operations permit in fiscal year 2018.

Finally, the Committee encourages the Bureau to work with North Carolina stakeholders, industry and State task forces with respect to any change in the approach to wind lease sales in the Wilmington Wind Energy Area.

## BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT

The Bureau of Safety and Environmental Enforcement is responsible for oversight of exploration, development, and production operations for oil, gas, and other marine minerals on the Outer Continental Shelf (OCS). Leases in Federal waters off the shores of California, Alaska, and the Gulf of Mexico provide about 16 percent of the Nation's oil production and about 5 percent of domestic natural gas production. The Bureau facilitates the safe and environmentally responsible development of oil and gas and the conservation of offshore resources. The Bureau's safety and environmental compliance activities include oil and gas permitting; facility inspections, regulations and standards development; safety and oil spill research; field operations; environmental compliance and enforcement; review of operator oil spill response plans; production and development; and operation of a national training center for inspectors and engineers.

## OFFSHORE SAFETY AND ENVIRONMENTAL ENFORCEMENT

## (INCLUDING RESCISSION OF FUNDS)

Appropriation enacted, 2017 .....	\$189,772,000
Budget estimate, 2018 .....	192,182,000
Recommended, 2018 .....	186,411,000
Comparison:	
Appropriation, 2017 .....	- 3,361,000
Budget estimate, 2018 .....	- 5,771,000

The Committee recommends \$186,411,000 for Offshore Safety and Environmental Enforcement. This amount will be partially offset with the estimated collection of offsetting rental receipts, cost recovery fees and inspection fees totaling \$77,871,000. The Committee notes the continued decline in rental receipts in fiscal year 2018, and the budget fails to offer a corrective action plan to mitigate. The Committee rescinds \$12,000,000 in unobligated prior year balances in order to partially offset the need for increased discretionary spending. The Bureau should not expect that the Committee will substitute increased appropriated funds for lower offsetting collections in future years. The Bureau will need to prioritize program activities accordingly.

## OIL SPILL RESEARCH

Appropriation enacted, 2017 .....	\$14,899,000
Budget estimate, 2018 .....	12,700,000
Recommended, 2017 .....	12,700,000
Comparison:	
Appropriation, 2017 .....	- 2,199,000
Budget estimate, 2018 .....	0

The Committee recommends \$12,700,000 for Oil Spill Research, as requested.

## OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

The Office of Surface Mining Reclamation and Enforcement (OSM), through its regulation and technology account, regulates surface coal mining operations to ensure that the environment is reclaimed once mining is completed. The OSM accomplishes this mission by providing grants and technical assistance to those

States that maintain their own regulatory and reclamation programs and by conducting oversight of State programs. Further, the OSM administers the regulatory programs in the States that do not have their own programs and on Federal and Tribal lands. Through its Abandoned Mine Land (AML) reclamation program, the OSM provides funding for environmental restoration at abandoned coal mines based on fees collected from current coal production operations. In their un-reclaimed condition these abandoned sites endanger public health and safety, and prevent the beneficial use of land and water resources. Mandatory appropriations provide funding for the abandoned coal mine sites as required under the 2006 amendments to the Surface Mining Control and Reclamation Act.

#### REGULATION AND TECHNOLOGY

Appropriation enacted, 2017 .....	\$121,017,000
Budget estimate, 2018 .....	109,432,000
Recommended, 2018 .....	113,790,000
Comparison:	
Appropriation, 2017 .....	-7,227,000
Budget estimate, 2018 .....	+4,358,000

The Committee recommends \$113,790,000 for Regulation and Technology, \$7,227,000 below the fiscal year 2017 enacted level and \$4,358,000 above the budget request. The Committee maintains funding for State regulatory grants at \$68,590,000, equal to the fiscal year 2017 enacted level.

#### ABANDONED MINE RECLAMATION FUND

Appropriation enacted, 2017 .....	\$132,163,000
Budget estimate, 2018 .....	20,007,000
Recommended, 2018 .....	99,672,000
Comparison:	
Appropriation, 2017 .....	-32,491,000
Budget estimate, 2018 .....	+79,665,000

The Committee recommends \$99,672,000 for the Abandoned Mine Reclamation Fund \$32,491,000 below the fiscal year 2017 enacted level and \$79,665,000 above the budget request. Of the funds provided, \$24,672,000 shall be derived from the Abandoned Mine Reclamation Fund, and \$75,000,000 shall be derived from the General Fund.

The Committee provides a total of \$75,000,000 for grants to States for the reclamation of abandoned mine lands in conjunction with economic and community development and reuse goals. States shall use these funds to accelerate the remediation of AML sites with economic and community development end uses in mind. In doing so, the Committee envisions a collaborative partnership between the State AML programs and their respective State and local economic and community development programs that will explore ways to return legacy coal sites to productive reuse. The Committee notes that these grants are provided from the General Fund and are therefore separate from the mandatory payments from the Abandoned Mine Land fund in fiscal year 2018.

For fiscal year 2018, \$75,000,000 shall be provided to the three Appalachian states with the largest unfunded needs for the reclamation of Priority 1 and Priority 2 sites as delineated in the Abandoned Mine Land Inventory System. State AML programs, in



consultation with State economic and community development authorities, shall develop a list of eligible AML projects in Appalachian counties that have a nexus to economic and community development, and select qualifying AML projects that have the potential to create long-term economic benefits. State AML programs should consider whether a model similar to the Appalachian Regional Commission grants process could streamline project selection, and whether an interagency agreement or other contracting mechanisms could streamline program implementation. Eligible grant recipients are limited to State and local governmental entities who may subcontract project-related activities as appropriate.

#### BUREAU OF INDIAN AFFAIRS AND BUREAU OF INDIAN EDUCATION

The Bureau of Indian Affairs, the Bureau of Indian Education, and the Office of the Assistant Secretary—Indian Affairs (together, “Indian Affairs”) provide services directly or through contracts, grants, or compacts to a service population of more than 1.7 million American Indians and Alaska Natives (AI/AN) who are enrolled members of 567 federally recognized Tribes in the 48 contiguous United States and Alaska. While the role of the organization has changed significantly in the last four decades in response to a greater emphasis on Indian self-determination, Tribes still look to Indian Affairs for a broad spectrum of services. Almost 85 percent of all appropriations are expended at the local level, and over 62 percent of appropriations provided directly to Tribes and Tribal organizations through grants, contracts, and compacts.

In preparation for the fiscal year 2018 appropriation bill, the Subcommittee held two days of hearings and received testimony from over 75 witnesses on a variety of topics pertaining to AI/AN programs. The Federal government has a legal and moral obligation to provide quality services to American Indians and Alaska Natives. On a nonpartisan basis, the Committee continues to protect and, where possible, strengthen the budgets for Indian Country programs in this bill in order to address longstanding and underfunded needs.

#### OPERATION OF INDIAN PROGRAMS

##### (INCLUDING TRANSFER OF FUNDS)

Appropriation enacted, 2017 .....	\$2,339,346,000
Budget estimate, 2018 .....	2,082,506,000
Recommended, 2018 .....	2,362,211,000
Comparison:	
Appropriation, 2017 .....	+22,865,000
Budget estimate, 2018 .....	+279,705,000

The Committee recommends \$2,362,211,000 for Operation of Indian programs. Indian Affairs is expected to execute its budget in accordance with the justification submitted to the Congress, except as otherwise directed below and summarized in the table at the end of this report.

*Fixed Costs and Transfers.*—The recommendation includes all requested fixed costs and transfers.

*Tribal Government.*—The recommendation includes \$312,600,000 for Tribal government programs. All programs continue to operate at fiscal year 2017 enacted levels except for the following: Tribal

government program oversight is funded at the requested level; and road maintenance is funded at \$31,653,000, an increase of \$1,346,000 above the fiscal year 2017 enacted level. Not less than \$1,000,000 must be used to improve the condition of gravel roads and bridges used by school buses transporting students.

*Human Services.*—The recommendation includes \$159,540,000 for human services programs, \$35,591,000 above the request. Proposed cuts to social services, welfare assistance, the Indian Child Welfare Act, housing improvement, and the Tiwahe (family) initiative have all been restored. The Committee continues to recognize the importance of providing culturally-appropriate services with the goals of empowering individuals and families through health promotion, family stability, and strengthening Tribal communities as a whole. Indian Affairs is urged to make services available to law enforcement officers, in coordination with the Indian Health Service.

*Trust—Natural Resources.*—The recommendation includes \$200,340,000 for natural resources programs, \$34,878,000 above the request. The following programs are funded at or above fiscal year 2017 enacted levels: irrigation operations and maintenance, \$14,009,000 as requested; rights protection implementation, \$40,161,000; cooperative landscape conservation, \$9,956,000; agriculture and range, \$31,096,000; forestry, \$55,232,000, of which \$26,895,000 is for projects; water resources, \$10,581,000, of which \$390,000 is to continue the Seminole and Miccosukee water study as requested; fish, wildlife, and parks, \$15,260,000, of which \$9,933,000 is for projects.

The Committee supports the Bureau of Indian Affairs' efforts to address the resiliency needs of Tribal communities by working to address threats to public safety, natural resources, and sacred sites. Consistent with the Federal government's treaty and trust obligations, the Committee directs the Bureau of Indian Affairs to work with at-risk Tribes to identify and expedite the necessary resources.

The Department of the Interior is expected to promote and expand the use of agreements with Indian Tribes to protect Indian trust resources from catastrophic wildland fire, insect and disease infestation, or other threats from adjacent Federal lands, as authorized by law.

*Trust—Real Estate Services.*—The recommendation includes \$126,708,000 for real estate services, \$14,662,000 above the budget request. All proposed cuts are restored except for central oversight, which is funded at \$3,160,000 as requested. The following programs each receive a \$500,000 program increase and are funded at the following levels: land title and records offices, \$14,774,000; land records improvement—regional, \$2,444,000; and regional oversight, \$10,977,000. The Bureau is expected to distribute the program increases to regional offices to address administrative backlogs for Trust Real Estate Services programs.

The Committee directs the Bureau of Indian Affairs (BIA) to have no outstanding title conveyance requests older than 12 months, including those who have been initially rejected by the Land Titles and Record Offices for insufficient or incorrect documentation in TAAMS, by September, 2018. The Committee expects an update on the status of their outstanding conveyances by Sep-

tember, 2018 and a report on what the BIA will be changing in their operations policy to ensure these backlogs and documentation related rejections do not occur in the future.

The Committee directs the Secretary, or his designee, to work with the Lower Elwha Klallam Tribe to identify appropriate lands in Clallam County, WA to satisfy the requirements of Sec. 7 of the Elwha River Ecosystem and Fisheries Restoration Act (P.L. 102–495).

*Public Safety and Justice.*—The recommendation includes \$391,717,000 for Public Safety and Justice, \$42,403,000 above the budget request. All proposed cuts are restored. The following programs receive a program increase and are funded at the following levels: detention/corrections, \$98,956,000, with priority for additional funding given to new detention facilities that do not currently have existing program funding within the BIA budget; law enforcement special initiatives, \$11,000,000, all of which is to be used to hire additional drug enforcement agents to assist Tribes in the fight against drugs, particularly opioids; \$13,657,000 for facilities operations and maintenance; and law enforcement program management, \$6,530,000, including a program increase of \$500,000 for the Office of Justice Services' District III Office to promote timely payments.

For the purpose of addressing the needs of juveniles in custody at Tribal detention centers operated or administered by the BIA, educational and health-related services to juveniles in custody are allowable costs for detention/corrections program funding. Indian Affairs is urged to provide mental health and substance abuse services when needed by juvenile and adult detainees and convicted prisoners.

*Community and Economic Development.*—The recommendation includes \$45,447,000 for Community and Economic Development, \$5,983,000 above the budget request. All proposed cuts are restored. A program increase of \$3,400,000 is recommended in Community Development Central Oversight to implement the Native American Tourism Improvement and Visitor Experience Act of 2016 (NATIVE Act), including via cooperative agreements with Tribes or Tribal organizations. Indian Affairs is expected to submit a budget request for fiscal year 2019 for the next phase of the energy office.

*Executive Direction and Administrative Services.*—The recommendation includes \$223,947,000 for Executive Direction and Administrative Services, \$8,355,000 above the budget request. The following programs are funded above the budget request: executive direction Tribal priority allocations, \$15,119,000; administrative services Tribal priority allocations, \$12,866,000; regional safety management, \$2,240,000; information resources technology, \$44,782,000; and regional facilities management, \$4,229,000. Indian Affairs is directed to complete annual health and safety inspections of all BIE system facilities, and to submit quarterly updates on the status of such inspections to the Committee.

The Committee is deeply disappointed by continued GAO reports of shortcomings and delays in school safety inspections and repairs. Self-determination does not absolve the Federal government of the responsibility to inspect and repair buildings it owns. The Bureau

is urged to exercise its authority to reassume the operation of federally-owned but tribally-operated schools when necessary.

*Bureau of Indian Education.*—The recommendation includes \$901,912,000 for the Bureau of Indian Education. All proposed program reductions are restored. Tribal grant support costs continue to be fully funded. A one-time increase is provided to complete the transition to a school year funding cycle for all Tribal colleges and universities, including those operated by the BIE.

Of the amounts provided: \$402,906,000 is for ISEP formula funds; \$5,457,000 is for ISEP program adjustments; \$12,248,000 is for education program enhancements; \$2,500,000 is for the development and operation of Tribal departments or divisions of education (TEDs) as authorized by 25 U.S.C. 2020; \$56,285,000 is for student transportation; \$18,810,000 is for early child and family development which should focus on the Family and Child Education (FACE) program; \$80,168,000 is to fully fund Tribal grant support costs; \$66,608,000 is for facilities operations; \$59,552,000 is for facilities maintenance; \$500,000 is for juvenile detention education program grants; \$14,778,000 is for Johnson-O'Malley grants; \$69,793,000 is forward funding for Tribal colleges and universities; \$14,403,000 is forward funding for Tribal technical colleges and includes the requested transfer; \$27,890,000 is for the Bureau-owned and operated Haskell Indian University and Southwestern Indian Polytechnic Institute (SIPI), including a one-time forward funding increase of \$5,377,000; \$1,220,000 is for TCU supplements; \$34,996,000 is for scholarships and adult education; \$2,992,000 is for special higher education scholarships; \$2,450,000 is for the science post-graduate scholarships; \$24,957,000 is for education program management; and \$10,297,000 is for information technology.

The Committee supports efforts to revitalize and maintain Native languages and expand the use of language immersion programs and has provided \$2,000,000 within education program enhancements for capacity building grants for Bureau and tribally operated schools to expand existing language immersion programs or to create new programs. Prior to distributing these funds, the Bureau shall coordinate with the Department of Education and Department of Health and Human Services to ensure that Bureau investments compliment, but do not duplicate, existing language immersion programs. The Bureau is also directed to submit a report to the Committees on Appropriations within 180 days of enactment of this Act regarding the distribution of these funds and the status of Native language classes and immersion programs offered at Bureau-funded schools.

The Johnson O'Malley program is funded at the fiscal year 2017 enacted level. The Committee remains concerned that the distribution of funds is not an accurate reflection of the distribution of students. The Bureau is reminded of the reporting requirement contained in the explanatory statement accompanying the Consolidated Appropriations Act, 2017.

Indian education remains among the Committee's top priorities because it is a fundamental trust responsibility and because elementary and secondary students in particular have fallen far behind their peers for reasons now well documented by the Government Accountability Office (GAO), the Department of Education,

and others. The BIE system is undergoing a major transformation in direct response to these reports, in order to meet the changing needs of schools now that most schools are tribally-run, and in order to improve accountability. With the concurrence of elected Tribal leaders and major interTribal organizations, the Committee continues to support this transformation. All of the education-related responsibilities under Indian Affairs, including procurement, human resources, budget and finance, and BIE facilities operations, maintenance, and inspections, should be consolidated under the BIE, which should be led by an experienced and proven superintendent selected from a pool of qualified candidates inside and outside the BIE system.

The Committee remains concerned about recent GAO reports detailing problems within the K-12 Indian education system at the Department of the Interior, in particular as they pertain to organizational structure, accountability, finance, health and safety, and ultimately student performance. As the Department takes steps to reform the system, the Secretary is reminded that future support from Congress will continue to be based in large part upon successful implementation of GAO report recommendations. In particular, consistent with GAO report 13-774, the Secretary is urged to reorganize Indian Affairs so that control and accountability of the BIE system is consolidated within the BIE, to present such reorganization proposal in the fiscal year 2019 budget request, and to submit to the Committees on Appropriations a corresponding updated workforce plan. Consistent with GAO testimonies 15-389T, 15-539T, 15-597T, and any subsequent reports, the Secretary is urged to personally oversee immediate actions necessary to ensure the continued health and safety of students and employees at BIE schools and facilities.

Without question, high speed internet access is essential for student success and economic development in modern society. However, the GAO recently identified Tribal internet access as an area of fragmentation, overlap, or duplication (GAO-16-375SP). Indian Affairs is urged to coordinate with larger, existing broadband access programs funded by the Federal Communications Commission and the U.S. Department of Agriculture.

The BIE is encouraged to coordinate with the Indian Health Service to integrate preventive dental care and mental health care at schools within the BIE system.

The recommendation modifies bill language limiting the expansion of grades and schools in the BIE system, including charter schools. The intent of the language is to prevent already limited funds from being spread further to additional schools and grades. The intent is not to limit Tribal flexibility at existing schools. Nothing in the bill is intended to prohibit a Tribe from converting a tribally-controlled school already in the BIE system to a charter school in accordance with State and Federal law. The modification removes the grade expansion limitation of one grade.

The recommendation continues bill language providing the Secretary with the authority to approve satellite locations of existing BIE schools if a Tribe can demonstrate that the establishment of such locations would provide comparable levels of education as are being offered at such existing BIE schools, and would not significantly increase costs to the Federal government. The intent is for

this authority to be exercised only in extraordinary circumstances to provide Tribes with additional flexibility regarding where students are educated without compromising how they are educated, and to significantly reduce the hardship and expense of transporting students over long distances, all without unduly increasing costs that would otherwise unfairly come at the expense of other schools in the BIE system.

#### CONTRACT SUPPORT COSTS

Appropriation enacted, 2017 .....	\$278,000,000
Budget estimate, 2018 .....	241,600,000
Recommended, 2018 .....	241,600,000
Comparison:	
Appropriation, 2017 .....	- 36,400,000
Budget estimate, 2018 .....	0

The Committee recommends an indefinite appropriation estimated to be \$241,600,000 for contract support costs incurred by the agency as required by law. The bill includes language making available for two years such sums as are necessary to meet the Federal government's full legal obligation, and prohibiting the transfer of funds to any other account for any other purpose.

#### CONSTRUCTION

##### (INCLUDING TRANSFER OF FUNDS)

Appropriation enacted, 2017 .....	\$192,017,000
Budget estimate, 2018 .....	143,262,000
Recommended, 2018 .....	202,213,000
Comparison:	
Appropriation, 2017 .....	+10,196,000
Budget estimate, 2018 .....	+58,951,000

The Committee recommends \$202,213,000 for Construction, \$58,951,000 above the budget request. Details are contained in the justification submitted to the Congress, except as otherwise discussed below.

*Joint Ventures.*—The Committee has embraced the joint venture construction model for the Indian Health Service because of the significant savings to the Federal government. It is time to explore the same approach for justice centers and schools. Expanding the joint venture approach acknowledges the reality that the Federal budget has not kept pace with immediate needs. Indian Affairs is directed to investigate establishing joint venture construction programs for justice centers and schools that are modeled after the Indian Health Service joint venture program. Indian Affairs should consult with the Indian Health Service and Tribes to develop proposed models for implementation. Tribes are urged to consider the use of existing Federal tax credits as a way to support the joint venture concept.

*Education.*—The recommendation includes \$138,245,000 for Education Construction, of which \$45,504,000 is for campus-wide replacement, \$11,935,000 is for component facilities replacement, \$7,574,000 is for employee housing repair, and \$73,232,000 is for facilities improvement and repair. The Bureau is directed to submit an allocation plan to the Committee for campus-wide replacement and facilities replacement within 30 days of enactment of this Act.

The Committee recognizes the School Facilities and Construction Negotiated Rulemaking Committee established under Public Law 107–110 for the equitable distribution of funds. Appropriations in this bill for campus-wide replacement are limited to the 10 schools selected via the rulemaking committee process and published by Indian Affairs on April 5, 2016.<sup>1</sup> The BIE should submit a similar list for facilities with the fiscal year 2019 budget request.

The Committee continues to strongly support innovative financing options to supplement annual appropriations and accelerate repair and replacement of Bureau of Indian Education schools, including through the use of construction bonds, tax credits, and grant programs. The Department is urged to revise and resubmit its proposal to reconstitute the National Fund for Excellence in American Indian Education, and to include authority for the Fund to facilitate public-private partnership construction projects.

*Public Safety and Justice.*—The Committee is concerned about the growing need for justice facilities funding. The Bureau’s annual budget justification fails to report its funding needs compared to industry-wide standards, as directed by the Committee in House Report 113–551. This information is necessary so that the Committee can make informed decisions about annual appropriations. The Committee encourages the Bureau to develop a master plan that details the location and condition of existing facilities relative to the user population, and incorporates the use of existing tribally constructed facilities and regional justice centers, such as the Shoshone-Bannock Tribes’ Justice Center, as an efficient approach to filling gaps where additional facilities are needed. It has come to the Committee’s attention that Tribes such as the Ak-Chin Indian Community are building their own detention centers and are coming to the Bureau for new staffing and operations funding. Further, the Ute Indian Tribe used its own funds to replace old or condemned facilities, and seeks full operations and maintenance funding from the Bureau. Therefore, the Committee urges the Department to consider alternatives to address justice facilities needs in Indian Country.

Indian Affairs is urged to improve officer safety by eliminating radio tower communications dead zones.

#### INDIAN LAND AND WATER CLAIM SETTLEMENTS AND MISCELLANEOUS PAYMENTS TO INDIANS

Appropriation enacted, 2017 .....	\$45,045,000
Budget estimate, 2018 .....	13,999,000
Recommended, 2018 .....	55,457,000
Comparison:	
Appropriation, 2017 .....	+10,412,000
Budget estimate, 2018 .....	+41,458,000

The Committee recommends \$55,457,000 for Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians. A detailed table of funding recommendations below the account level is provided at the end of this report. The recommended level enables Indian Affairs to meet statutory deadlines of all authorized settlement agreements to date.

<sup>1</sup> [www.bia.gov/WhoWeAre/AS-IA/OFFCR/inds.htm](http://www.bia.gov/WhoWeAre/AS-IA/OFFCR/inds.htm).

## INDIAN GUARANTEED LOAN PROGRAM ACCOUNT

Appropriation enacted, 2017 .....	\$8,757,000
Budget estimate, 2018 .....	6,692,000
Recommended, 2018 .....	9,272,000
Comparison:	
Appropriation, 2017 .....	+515,000
Budget estimate, 2018 .....	+2,580,000

The Committee recommends \$9,272,000 for the Indian Guaranteed Loan Program Account, \$2,580,000 above the budget request. The Indian Guaranteed Loan Program is the most effective Federal program tailored, dedicated to, and capable of facilitating greater access to private capital for Indian Tribes and Indian-owned economic enterprises.

## DEPARTMENTAL OFFICES

## OFFICE OF THE SECRETARY

The Office of the Secretary supports a wide-range of Departmental business, policy, and oversight functions.

## DEPARTMENTAL OPERATIONS

Appropriation enacted, 2017 .....	\$271,074,000
Budget estimate, 2018 .....	123,940,000
Recommended, 2018 .....	122,940,000
Comparison:	
Appropriation, 2017 .....	– 148,134,000
Budget estimate, 2018 .....	– 1,000,000

The Committee recommends \$122,940,000 for Departmental Operations. The Committee accepts the proposal in the budget request to transfer the Office of Natural Resources Revenue from Departmental Operations to a separate account within Department-wide Programs. The Office of Valuation Services is funded at \$9,000,000.

*National Monument Designations.*—The Department is directed to work collaboratively with interested parties, including but not limited to, the Congress, States, local communities, Tribal governments and others prior to planning, implementing, or making national monument designations.

*Chief Standing Bear.*—The Committee recognizes the importance of Chief Standing Bear as one of America's earliest civil rights leaders. The Committee supports the work on the State and local level to establish a multi-state trail commemorating his accomplishments and urges the Secretary to assist in these efforts.

*American Discovery Trail.*—The Committee encourages the Secretary to work with the National Park Service, the Bureau of Land Management and other appropriate agencies, in conjunction with all relevant law, regulations, and policies, to work with appropriate stakeholders to facilitate installing signage for the American Discovery Trail.

*Tamarisk Eradication.*—The Committee encourages the Secretary to coordinate with the Department of Agriculture, other Federal agencies, States, Tribes, private entities, and communities to establish a scientifically based and watershed-focused pilot program to eradicate tamarisk in the southwestern United States.

*Departmental Documents.*—The Committee directs the Secretary to ensure departmental documents, such as boundary maps and re-



source management plans, clearly delineate Federal, State, and private land; state that Federal land management documents apply only to Federal lands; do not include private land, unless authorized by law and approved by landowner; and to adjust such documents as necessary.

## INSULAR AFFAIRS

### ASSISTANCE TO TERRITORIES

The Office of Insular Affairs (OIA) was established on August 4, 1995, through Secretarial Order No. 3191, which also abolished the former Office of Territorial and International Affairs. The OIA has important responsibilities to help the United States government fulfill its responsibilities to the four U.S. territories of Guam, American Samoa (AS), U.S. Virgin Islands (USVI) and the Commonwealth of the Northern Mariana Islands (CNMI) and also the three freely associated States: the Federated States of Micronesia (FSM), the Republic of the Marshall Islands (RMI) and the Republic of Palau. The permanent and trust fund payments to the territories and the compact nations provide substantial financial resources to these governments. During fiscal year 2004, financial arrangements for the Compacts of Free Association with the FSM and the RMI were implemented. These also included mandatory payments for certain activities previously provided in discretionary appropriations as well as Compact impact payments of \$30,000,000 per year split among Guam, CNMI, AS, and Hawaii.

Appropriation enacted, 2017 .....	\$91,925,000
Budget estimate, 2018 .....	80,967,000
Recommended, 2018 .....	90,930,000
Comparison:	
Appropriation, 2017 .....	– 995,000
Budget estimate, 2018 .....	+9,963,000

The Committee recommends \$90,930,000 for Assistance to Territories, \$995,000 below the fiscal year 2017 enacted level and \$9,963,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

*Coral Reef Initiative.*— The Coral Reef Initiative is funded at \$1,218,000. Within the Coral Reef Initiative program, \$250,000 is provided for the Office of Insular affairs to continue work on the 2015 strategic plan developed in coordination with Federal and local partners to help prevent, manage, and control invasive species in the United States Pacific region. The Committee directs the Office to include in future budget justifications a summary of the Department's role in the development and implementation activities of the plan. The annual report should include a table of prior fiscal year activities, upcoming fiscal year activities, and, if applicable, estimates of funding to be used or needed for planned activities.

*American Samoa Operations Grants.*—The recommendation includes \$23,002,222 for American Samoa Operations grants, \$250,000 above the fiscal year 2017 enacted level. The increase is provided to assist grantees in complying with Federal mandates.

## COMPACT OF FREE ASSOCIATION

Appropriation enacted, 2017 .....	\$16,465,000
Budget estimate, 2018 .....	3,286,000
Recommended, 2018 .....	3,300,000
Comparison:	
Appropriation, 2017 .....	- 13,165,000
Budget estimate, 2018 .....	+14,000

The Committee recommends \$3,300,000 for Compact of Free Association, \$13,165,000 below the fiscal year 2017 enacted level and \$14,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

## OFFICE OF THE SOLICITOR

## SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$65,769,000
Budget estimate, 2018 .....	65,675,000
Recommended, 2018 .....	65,675,000
Comparison:	
Appropriation, 2017 .....	- 94,000
Budget estimate, 2018 .....	0

The Committee recommends \$65,675,000 for salaries and expenses of the Office of the Solicitor, as requested.

## OFFICE OF INSPECTOR GENERAL

## SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$50,047,000
Budget estimate, 2018 .....	49,952,000
Recommended, 2018 .....	49,952,000
Comparison:	
Appropriation, 2017 .....	- 95,000
Budget estimate, 2018 .....	0

The Committee recommends \$49,952,000 for salaries and expenses of the Office of Inspector General, as requested.

## OFFICE OF THE SPECIAL TRUSTEE FOR AMERICAN INDIANS

## FEDERAL TRUST PROGRAMS

## (INCLUDING TRANSFER OF FUNDS)

Congress has designated the Secretary of the Interior as the trustee delegate with responsibility for approximately 55 million surface acres of land, 57 million acres of subsurface mineral interests, and nearly \$4.4 billion that is held in trust by the Federal government on behalf of American Indians, Alaska Natives, and federally recognized Indian Tribes. The Office of the Special Trustee's trust management of these assets includes conserving, maintaining, accounting, investing, disbursing, and reporting to individual Indians and federally recognized Tribes and Tribal organizations on asset transactions generated from sales, leasing and other commercial activities on these lands.

Appropriation enacted, 2017 .....	\$139,029,000
Budget estimate, 2018 .....	119,400,000
Recommended, 2018 .....	119,400,000
Comparison:	
Appropriation, 2017 .....	- 19,629,000
Budget estimate, 2018 .....	0

The Committee recommends \$119,400,000 for Federal trust programs, as requested. A detailed table of funding recommendations below the account level is provided at the end of this report.

#### DEPARTMENT-WIDE PROGRAMS

##### WILDLAND FIRE

The Department's Wildland Fire Management account supports fire activities for the Bureau of Land Management, the National Park Service, the Fish and Wildlife Service, and the Bureau of Indian Affairs. The Committee recommends a total of \$935,850,000 for the Department's wildland fire accounts. This fully funds the fire accounts at the 10-year average of expenditures. The Committee accepts the proposal to provide all funding for wildland fire suppression costs in the Wildland Fire Management account.

##### WILDLAND FIRE MANAGEMENT

Appropriation enacted, 2017 .....	\$942,671,000
Budget estimate, 2018 .....	873,518,000
Recommended, 2018 .....	935,850,000
Comparison:	
Appropriation, 2017 .....	- 6,821,000
Budget estimate, 2018 .....	+62,332,000

The Committee recommends \$935,850,000 for Wildland Fire Management at the Department of the Interior. The detailed allocation of funding for these accounts is included in the table at the end of this report.

*Wildland Fire Preparedness.*—The Committee recommends \$332,784,000 for Wildland Fire Preparedness, equal to the fiscal year 2017 enacted level and \$10,605,000 above the budget request. The Department should immediately notify the Committees on Appropriations if it appears that funding shortfalls may limit needed firefighting capacity.

*Wildland Fire Suppression.*—The Committee recommends \$389,406,000, for Wildland Fire Suppression, \$5,594,000 below the fiscal year 2017 enacted level and equal to the budget request.

*Fuels Management.*—The Committee recommends \$182,500,000 for the Fuels Management program, \$2,500,000 above the fiscal year 2017 enacted level and \$33,034,000 above the budget request.

*Burned Area Rehabilitation.*—The Committee recommends \$19,948,000 for the Burned Area Rehabilitation program, \$522,000 below the fiscal year 2017 enacted level and \$10,481,000 above the budget request. The Committee notes that funding for Burned Area Rehabilitation is meant to supplement emergency stabilization funding provided under suppression, not replace it.

The Committee encourages the Department to investigate new approaches to fire science, such as techniques for analyzing fire data to improve forecasts and treatments to reduce accumulated fuel loads, as well as to continue its efforts to incorporate Unmanned Aircraft Systems into its fire-fighting strategy.

## FLAME WILDFIRE SUPPRESSION RESERVE FUND

Appropriation enacted, 2017 .....	\$65,000,000
Budget estimate, 2018 .....	0
Recommended, 2018 .....	0
Comparison:	
Appropriation, 2017 .....	- 65,000,000
Budget estimate, 2018 .....	0

The Committee recommends \$0 for the FLAME Wildfire Suppression Reserve Fund, \$65,000,000 below the fiscal year 2017 enacted level and equal to the budget request. As discussed above, the Committee accepts the proposal to provide all funding for wildland fire suppression costs in the Wildland Fire Management account.

## CENTRAL HAZARDOUS MATERIALS FUND

Appropriation enacted, 2017 .....	\$10,010,000
Budget estimate, 2018 .....	2,000,000
Recommended, 2018 .....	10,010,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+8,010,000

The Committee recommends \$10,010,000 for the Central Hazardous Materials Fund, equal to the fiscal year 2017 enacted level and \$8,010,000 above the budget request.

## NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION

## NATURAL RESOURCE DAMAGE ASSESSMENT FUND

Appropriation enacted, 2017 .....	\$7,767,000
Budget estimate, 2018 .....	4,600,000
Recommended, 2018 .....	7,568,000
Comparison:	
Appropriation, 2017 .....	- 199,000
Budget estimate, 2018 .....	+2,968,000

The Committee recommends \$7,568,000 for the Natural Resource Damage Assessment Fund, \$199,000 below the fiscal year 2017 enacted level and \$2,968,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report.

## WORKING CAPITAL FUND

Appropriation enacted, 2017 .....	\$67,100,000
Budget estimate, 2018 .....	59,472,000
Recommended, 2018 .....	65,388,000
Comparison:	
Appropriation, 2017 .....	- 1,712,000
Budget estimate, 2018 .....	+5,916,000

The Committee recommends \$65,388,000 for the Working Capital Fund, \$1,712,000 below the fiscal year 2017 enacted level and \$5,916,000 above the budget request.

## OFFICE OF NATURAL RESOURCES REVENUE

## NATURAL RESOURCES REVENUE

Appropriation enacted, 2017 .....	\$0
Budget estimate, 2018 .....	137,757,000
Recommended, 2018 .....	137,757,000
Comparison:	
Appropriation, 2017 .....	+137,757,000
Budget estimate, 2018 .....	0

The Committee provides \$137,757,000 for the Office of Natural Resources Revenue, as requested, and accepts the Department's proposal to create a separate account for the Office of Natural Resources Revenue to improve transparency.

## PAYMENTS IN LIEU OF TAXES (PILT)

Appropriation enacted, 2017 .....	\$465,000,000
Budget estimate, 2018 .....	396,880,000
Recommended, 2018 .....	465,000,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+68,120,000

The bill includes \$465,000,000 for Payments in Lieu of Taxes (PILT), equal to the fiscal year 2017 enacted level and \$68,120,000 above the budget request. The projected full-year cost estimate for PILT for fiscal year 2018 is not yet available and will be considered by the Committee at such time as the Department conveys this information to the Committee prior to the enactment of this Act.

## GENERAL PROVISIONS, DEPARTMENT OF THE INTERIOR

## (INCLUDING TRANSFERS OF FUNDS)

Section 101 continues a provision providing for emergency transfer authority (intra-bureau) with the approval of the Secretary.

Section 102 continues a provision providing for emergency transfer authority (Department-wide) with the approval of the Secretary.

Section 103 continues a provision providing for the use of appropriations for certain services.

Section 104 continues a provision permitting the transfer of funds between the Bureau of Indian Affairs and Bureau of Indian Education, and the Office of the Special Trustee for American Indians.

Section 105 continues a provision permitting the redistribution of Tribal priority allocation and Tribal base funds to alleviate funding inequities.

Section 106 continues a provision authorizing the acquisition of lands for the purpose of operating and maintaining facilities that support visitors to Ellis, Governors, and Liberty Islands, NJ and NY.

Section 107 continues a provision allowing Outer Continental Shelf inspection fees to be collected by the Secretary of the Interior.

Section 108 continues a provision allowing for the reorganization of the Bureau of Ocean Energy Management, Regulation and Enforcement only in conformance with Committee reprogramming guidelines.

Section 109 continues a provision allowing the Bureau of Land Management (BLM) to enter into long-term cooperative agreements

for long-term care and maintenance of excess wild horses and burros on private land.

Section 110 continues a provision dealing with the U.S. Fish and Wildlife Service's responsibilities for mass marking of salmonid stocks.

Section 111 modifies a provision addressing BLM actions regarding grazing on public lands.

Section 112 continues a provision allowing the Bureau of Indian Affairs and Bureau of Indian Education to more efficiently and effectively perform reimbursable work.

Section 113 prohibits the use of funds to change the status of sage-grouse as a threatened or endangered species.

Section 114 permits the humane transfer of excess wild horses and burros for work purposes.

Section 115 prohibits the use of funds to list in the National Register of Historic Places property deemed crucial to national security and military training.

Section 116 directs the Secretary to reissue two final rules removing recovered wolves in Wyoming and the Great Lakes from the endangered species list.

Section 117 prohibits the treatment of gray wolves range-wide as an endangered or threatened species.

## TITLE II—ENVIRONMENTAL PROTECTION AGENCY

The Environmental Protection Agency (EPA) was created by Reorganization Plan No. 3 of 1970, which consolidated nine programs from five different agencies and departments. Major EPA programs include air and water quality, drinking water, hazardous waste, research, pesticides, radiation, toxic substances, enforcement and compliance assurance, pollution prevention, Inland oil spill, Superfund, Brownfields, and the Leaking Underground Storage Tank program. In addition, EPA provides Federal assistance for wastewater treatment, sewer overflow control, drinking water facilities, other water infrastructure projects, and diesel emission reduction projects. The Agency is responsible for conducting research and development, establishing environmental standards through the use of risk assessment and cost-benefit, monitoring pollution conditions, seeking compliance through enforcement actions, managing audits and investigations, and providing technical assistance and grant support to States and Tribes, which are delegated authority for much of the program implementation. Under existing statutory authority, the Agency contributes to specific homeland security efforts and may participate in international environmental activities.

Among the statutes for which the Environmental Protection Agency has sole or significant oversight responsibilities are:

National Environmental Policy Act of 1969, as amended.

Federal Insecticide, Fungicide, and Rodenticide Act, as amended.

Toxic Substances Control Act, as amended.

Clean Water Act [Federal Water Pollution Control Act], as amended.

Federal Food, Drug and Cosmetic Act, as amended.

Ocean Dumping Act [Marine Protection, Research, and Sanctuaries Act of 1972], as amended.

Oil Pollution Act of 1990.

Safe Drinking Water Act [Public Health Service Act (Title XIV)], as amended.

Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act.

Clean Air Act, as amended.

Great Lakes Legacy Act of 2002.

Bioterrorism Preparedness and Response Act of 2002.

Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended.

Small Business Liability Relief and Brownfields Revitalization Act of 2002 (amending CERCLA).

Emergency Planning and Community Right-to-Know Act of 1986.

Pollution Prevention Act of 1990.

Pollution Prosecution Act of 1990.

Pesticide Registration Improvement Act of 2003.

Energy Policy Act of 2005.

Energy Independence and Security Act of 2007.

For fiscal year 2018, the Committee recommends \$7,524,087,000 for the Environmental Protection Agency, \$534,401,000 below the fiscal year 2017 enacted level and \$1,869,087,000 above the budget request. Comparisons to the budget request and 2017 enacted levels are shown by account in the table at the end of this report.

*Reprogramming.*—The Agency is held to the reprogramming limitation of \$1,000,000. This limitation will be applied to each program area in every account at the levels provided in the table at the end of this report. This will allow the Agency the flexibility to reprogram funds within a set program area. However, where the Committee has cited funding levels for certain program projects or activities within a program area, the reprogramming limitation continues to apply to those funding levels. Further, the Agency may not use any amount of de-obligated funds to initiate a new program, office, or initiative without the prior approval of the Committee.

*Congressional Budget Justification.*—The Committee directs the Agency to include in future justifications the following items: (1) a comprehensive index of programs and activities within the program projects; (2) the requested bill language, with changes from the enacted language highlighted, at the beginning of each account section; (3) a justification for every program/project, including those proposed for elimination; (4) a comprehensive, detailed explanation of all changes within a program project; (5) a table showing consolidations, realignments or other transfers of resources and personnel from one program project to another such that the outgoing and receiving program projects offset and clearly illustrate a transfer of resources; and, (6) a table listing the budgets and FTE by major office within each National Program Management area with pay/non-pay breakouts. Further, if EPA is proposing to change State allocation formulas for the distribution of appropriated funds, then EPA should include such proposals in the Congressional justification.

#### SCIENCE AND TECHNOLOGY

The Science and Technology (S&T) account funds all Environmental Protection Agency research (including Superfund research

activities paid with funds moved into this account from the Hazardous Substance Superfund account). This account includes programs carried out through grants, contracts, and cooperative agreements, cooperative research and development agreements, and interagency agreements, with other Federal agencies, States, universities, nonprofit organizations, and private business, as well as in-house research. It also funds personnel compensation and benefits, travel, supplies and operating expenses, including rent, utilities and security, for all Agency research. Research addresses a wide range of environmental and health concerns across all environmental media and encompasses both long-term basic and near-term applied research to provide the scientific knowledge and technologies necessary for preventing, regulating, and abating pollution, and to anticipate emerging environmental issues.

Appropriation enacted, 2017 .....	\$706,473,000
Budget estimate, 2018 .....	450,812,000
Recommended, 2018 .....	602,238,000
Comparison:	
Appropriation, 2017 .....	– 104,235,000
Budget estimate, 2018 .....	+151,426,000

The bill provides \$602,238,000 for Science and Technology, \$104,235,000 below the fiscal year 2017 enacted level and \$151,426,000 above the budget request. The Committee recommends that \$15,496,000 be paid to this account from the Hazardous Substance Superfund account for ongoing research activities. A detailed table of funding recommendations below the account level is provided at the end of this report, and the Committee provides the following additional detail by program area:

*Indoor Air and Radiation.*—The recommendation includes \$5,097,000. The Committee recommendation maintains the radon program at the fiscal year 2017 enacted level.

*Operations and Administration.*—The recommendation includes \$79,334,000, as requested. The bill concurs with the Agency's proposed allocation of resources for workforce reshaping through buyouts and voluntary separation agreements offered to employees.

*Research: Chemical Safety and Sustainability.*—The Committee recommends \$107,891,000 and funds the computational toxicology and endocrine disruptor programs at the fiscal year 2017 enacted levels. The Committee supports EPA's computational toxicology research activities to advance the next generation of risk assessment methods to enable integration of tiered toxicity evaluation strategies, advanced high throughput molecular biological assays and computational methods with exposure information to support risk-based decisions for prioritization and screening.

*Research: National Priorities.*—The bill provides \$4,100,000 which shall be used for extramural research grants, independent of the Science to Achieve Results (STAR) grant program, to fund high-priority water quality and availability research by not-for-profit organizations who often partner with the Agency. Because these grants are independent of the STAR grant program, the Agency should strive to award grants in as large an amount as is possible to achieve the most scientifically significant research. Funds shall be awarded competitively with priority given to partners proposing research of national scope and who provide a 25



percent match. The Agency is directed to allocate funds to grantees within 180 days of enactment of this Act.

*Research: Safe and Sustainable Water Resources.*—The Committee recommends \$90,318,000. Further, augmenting drinking water supplies through artificial or enhanced recharge into aquifers, represents a cost-effective way of increasing the availability of water. Enhanced Aquifer Recharge (EAR) also represents a key practice for the management and restoration of ecosystems. Therefore, the Committee directs EPA to coordinate with other Federal research efforts in this area.

*Additional Guidance.*—The Committee has included the following additional guidance with respect to funding provided under this account:

*Alternatives Testing.*—The Committee commends EPA for developing new scientific methods, removing barriers, and fostering cooperation in implementing the toxicity testing agenda included in the 2007 National Academy of Sciences (NAS) report, “Toxicity Testing in the 21st Century.” The Committee is also aware that the Agency is incorporating an alternative scientific approach to screen chemicals within its Endocrine Disruptor Screening Program as called for in fiscal year 2015 (House Report 113–551). The Committee is interested in how the Agency is implementing the same approach in all of its programs that involve toxicity testing and recommends that the Agency submit to the Committee a report that outlines (1) progress to date to research, develop, validate and translate innovative non-animal chemical testing methods that characterize toxicity pathways, (2) efforts to coordinate this across Federal agencies, and (3) future plans to continue to implement the toxicity testing vision outlined in the January 2017 NAS report, “Using 21st Century Science to Improve Risk-Related Evaluations” on all Agency programs that involve toxicity testing.

*Innovative Research Partnerships.*—Interest continues to grow to identify innovative, technologically feasible solutions that will lead to air and water quality improvements and better environmental outcomes. The Committee has consistently supported partnerships with respect to research areas of national importance, and the Committee encourages EPA to identify partnerships with institutes, foundations and universities that would leverage scientific expertise and funding. EPA is encouraged to present the Committee with options for new or expanded partnerships within the context of the fiscal year 2019 budget. Such topics could include but are not limited to innovative approaches to fill key gaps in assessing exposure, enhanced aquifer recharge, toxicity testing without the use of animals, accurate measurement and capture of methane or other fugitive emissions, assessment and cleaning of produced water and other activities from oil and gas operations, rural community water treatment, and efficiencies to improve manufacturing operations. To help inform this effort, the Committee encourages EPA to solicit input from all interested parties.

*Water Security Test Bed.*—For both fiscal year 2019 and future budget requests, the Committee recommends that EPA include adequate funding for advancing full scale applied research and testing capabilities to address threats to drinking water and drinking water infrastructure.

## ENVIRONMENTAL PROGRAMS AND MANAGEMENT

The Environmental Programs and Management account encompasses a broad range of abatement, prevention, enforcement, and compliance activities, and personnel compensation, benefits, travel, and expenses for all programs of the Agency except Science and Technology, Hazardous Substance Superfund, Leaking Underground Storage Tank Trust Fund, Inland Oil Spill Programs, and the Office of Inspector General.

Abatement, prevention, and compliance activities include setting environmental standards, issuing permits, monitoring emissions and ambient conditions and providing technical and legal assistance toward enforcement, compliance, and oversight. In most cases, the States are directly responsible for actual operation of the various environmental programs, and the Agency's activities include oversight and assistance.

In addition to program costs, this account funds administrative costs associated with the operating programs of the Agency, including support for executive direction, policy oversight, resources management, general office and building services for program operations, and direct implementation of Agency environmental programs for headquarters, the ten EPA regional offices, and all non-research field operations.

Appropriation enacted, 2017 .....	\$2,597,999,000
Budget estimate, 2018 .....	1,717,484,000
Recommended, 2018 .....	2,357,840,000
Comparison:	
Appropriation, 2017 .....	- 240,159,000
Budget estimate, 2018 .....	+640,356,000

The bill provides \$2,357,840,000 for Environmental Programs and Management, \$240,159,000 below the fiscal year 2017 enacted level and \$640,356,000 above the budget request. A detailed table of funding recommendations below the account level is provided at the end of this report, and the Committee provides the following additional detail by program area:

*Clean Air.*—The Committee recommends \$227,142,000. Within this amount, the Committee includes \$3,000,000 to enhance the efficiency and effectiveness of both preconstruction and operating permitting programs. In addition, the Committee continues to support the EnergySTAR program and does not terminate the program as proposed. However, program adjustments or reforms may be warranted. In 2009, EPA and the Department of Energy signed a Memorandum of Understanding that reallocated roles and responsibilities between the Department and the Agency. The Committee believes those responsibilities should be reviewed. In addition, EPA appropriately took action to restructure the program in 2011 following questions about program integrity. The Agency established third party certification requirements that directed many product review responsibilities to outside vendors. As such, the Committee finds that historical funding levels exceed the needs for internal product reviews leading to the recommended level of \$31,000,000 for fiscal year 2018. Further, the Committee does not support the termination of voluntary programs such as Natural GasSTAR, AgSTAR, and other partnership programs where EPA works collaboratively with non-governmental entities to identify beneficial methods to reduce emissions, pollution, and increase efficiency.

*Compliance.*—The Committee recommends \$96,665,000. Tracking the import and export of hazardous waste shipment remains a key priority for the Committee.

*Environmental Protection: National Priorities.*—The bill provides \$12,700,000 for a competitive grant program to provide technical assistance for improved water quality or safe drinking water, adequate waste water to small systems or individual private well owners. The Agency shall provide \$10,000,000 for Grassroots Rural and Small Community Water Systems Assistance Act, for activities specified under Section 1442(e) of the Safe Drinking Water Act (42 U.S.C. 300j–1(e)(8)). The Agency is also directed to provide \$1,700,000 for grants to qualified not-for-profit organizations for technical assistance for individual private well owners, with priority given to organizations that currently provide technical and educational assistance to individual private well owners. The Agency is directed to provide on a national and multi-State regional basis, \$1,000,000 for grants to qualified organizations excluding institutions of higher education, for the sole purpose of providing on-site training and technical assistance for wastewater systems. The Agency shall require each grantee to provide a minimum 10 percent match, including in kind contributions. The Agency is directed to allocate funds to grantees within 180 days of enactment of this Act.

*Geographic Programs.*—The bill provides \$402,000,000. The Committee has provided funding for programs that support restoration and protection of our Nation's most important water bodies, as protection of these resources continues to be a priority. From within the amount provided, the Committee directs the following:

*Great Lakes Restoration Initiative.*—The Committee recommends \$300,000,000 for the Great Lakes Restoration Initiative (GLRI), equal to the fiscal year 2017 enacted level and \$300,000,000 above the budget request. The Agency shall continue to follow the direction as provided in House Report 112–589. The Committee supports ongoing work to reduce the growth of harmful algal blooms and encourages continued targeting of watersheds that could pose a threat to human health in drinking water.

*Chesapeake Bay.*—The Committee recommends \$60,000,000 for the Chesapeake Bay program, \$13,000,000 below the fiscal year 2017 enacted level and \$60,000,000 above the budget request. From within the amount provided, \$5,000,000 is for nutrient and sediment removal grants and \$5,000,000 is for small watershed grants to control polluted runoff from urban, suburban and agricultural lands.

*Puget Sound.*—The Committee recommends \$28,000,000 for Puget Sound, equal to the fiscal year 2017 enacted level and \$28,000,000 above the budget request. Funds shall be allocated in the same manner as directed in House Report 112–331. The Committee directs EPA to expeditiously obligate funds, in a manner consistent with the authority and responsibilities under Section 320 and the National Estuary Program.

*Indoor Air and Radiation.*—The Committee recommends \$25,637,000, and the Agency should continue to operate the program following the priorities and direction under this heading in House Report 114–632 to implement the National Radon Action Plan.

*Operations and Administration.*—The recommendation includes \$496,483,000, as requested. The bill concurs with the Agency's proposed allocation of resources for workforce reshaping through buyouts and voluntary separation agreements offered to employees.

*Resource Conservation and Recovery Act (RCRA).*—The Committee recommends \$100,877,000, \$4,000,000 below the fiscal year 2017 enacted level and \$27,784,000 above the budget request. Of the funds provided, not less than \$2,000,000 should be allocated toward implementation of the provisions under section 2301 of the WIIN Act (P.L. 114–322) for the expeditious development of guidance for State and Federal plans to address the management of coal combustion residuals, and for EPA to implement a permit program in non-participating states. The Committee anticipates that additional State grants will be necessary to implement a permitting program as authorized under the WIIN Act. Since States are still waiting on guidance from EPA on how to best establish those programs, the Committee will continue to monitor progress and intends to revisit the question of additional State grant resources, as well as funds necessary for EPA to implement permit programs in non-participating States, in a final fiscal year 2018 appropriations bill. This is a key priority for the Committee. Further, the Committee does not support the proposed modification of cleanups under the RCRA Waste Management program nor the proposed elimination of the RCRA Waste Minimization and Recycling program.

*Toxics risk review and prevention.*—The Committee recommends \$92,521,000, equal to the fiscal year 2017 enacted level. The budget proposes an aggressive schedule for developing the new TSCA fee rule, and for the transition of FTE to be covered by new fee collections. The Committee is concerned the proposed schedule may be too aggressive. The recommended level provides for a more gradual transition to fee funded FTE for fiscal year 2018 so as to avoid a funding lapse that could impact implementation. Further, the Committee does not support the elimination of the Pollution Prevention program.

*Water: Ecosystems.*—The Committee recommends \$47,788,000, equal to the fiscal year 2017 enacted level. From within the amount provided, the recommendation includes \$16,800,000 to provide \$600,000 to each National Estuary Program (NEP) funded under Section 320 of the Clean Water Act. Further, in the Administrative Provisions section, the Committee directs that \$1,500,000 in competitive grants be made available for additional projects, and encourages EPA to work in consultation with the NEP directors to identify worthy projects and activities.

*Water Quality Protection.*—The Committee recommends \$178,855,000 and rejects the proposed elimination of the WaterSENSE program. The recommendation does not support the propose termination of the Urban Waters program. The Committee supports ongoing activities related to integrated planning, which will be increasingly necessary as States and communities evaluate wastewater systems for lead contamination issues and pipe replacement. Further, the Committee is aware that more than one quarter of the U.S. population relies on onsite-decentralized systems to treat wastewater. The Committee urges the Agency to designate additional technical assistance, resources and expertise toward on-

site wastewater recycling issues within the Decentralized Wastewater Program.

*Additional Guidance.*—The Committee has included the following additional guidance with respect to funding provided under this account:

*Administrator Priorities.*—EPA is directed to submit a report within 90 days of enactment of this Act that identifies how any fiscal year 2016 and 2017 funding was used, by account, program area, and program project. Each activity funded should include a justification for the effort and any anticipated results.

*Antimicrobial Solutions for Citrus Disease.*—The Committee recognizes the importance of antimicrobial crop protection tools in combating citrus greening and continues to support EPA's cooperation with the U.S. Department of Agriculture's Multi-Agency Coordination Group.

*Coal Combustion Residuals.*—Section 2301 of the WIIN Act (P.L. 114–322) amended the Solid Waste Disposal Act to authorize the Agency to review and approve, as appropriate, State programs for permits or other systems of prior approval and conditions under State law for the regulation of coal combustion residuals. To expedite the process for reviewing and approving such State programs, the Agency should establish, as expeditiously as is practicable, streamlined procedures for prompt approval of those State programs.

*Exempt Aquifers.*—For fiscal year 2018, the Committee anticipates that EPA will continue to receive exempt aquifer applications from the State of California for processing and approval. The Committee continues to support protecting underground sources of drinking water and promoting robust economic development. Accordingly, EPA is urged to work expeditiously to process exempt aquifer applications and use the existing regulatory framework to process these applications as provided in House Report 114–170 and House Report 114–632.

*Glider Kits.*—The Committee notes that the Phase 2 rule for Medium and Heavy-Duty Engines and Vehicles is generally supported by the trucking industry. However, under the Phase 2 rule, the Agency defined a glider kit as a new motor vehicle for the purposes of regulation. The Committee recognizes that glider kits typically do not incorporate new engines; therefore, classifying a glider kit as a new motor vehicle raises a number of valid concerns. The Committee also understands the intent of the provisions in the Phase 2 rule is to promote the removal of older, dirtier engines from the vehicle fleet in order to make air quality improvements. This is a policy that the Committee has strongly supported over a number of years albeit in a non-regulatory manner through the use of grants to encourage engine retrofits. The Committee urges EPA to study the emissions impact of remanufactured engines used in glider kits, compared to new engines, and issue a report to the Committee when available.

*Restrictions on Certain Communications.*—In 2015, the Government Accountability Office (GAO) concluded that EPA violated prohibitions against publicity or propaganda and grassroots lobbying contained in appropriations Acts. The Committee is also aware that grant funds were used to support billboards, websites and other advocacy efforts in the Pacific Northwest. The Committee reminds

EPA that funding may not be used in a manner contrary to Section 401 of this bill.

*Science Advisory Board.*—The Agency is directed to develop updated policy statements in order to fulfill previous Congressional directives.

*Significant New Alternatives Policy (SNAP) Program.*—The Committee reiterates the direction contained within the explanatory statement associated with the Consolidated Appropriations Act, 2017 to consider harmonizing the status of any previously approved refrigerant or foam-blowing agent with other domestic and international programs for refrigeration and commercial air conditioning applications, and corresponding deadlines for military, space- and aeronautics-related applications.

*TSCA Risk Evaluations and Risk Management.*—The Committee directs EPA to implement the Frank R. Lautenberg Chemical Safety for the 21st Century Act in a manner that reflects the best available science as now required under TSCA sections 6 and 26. In December 2016 and January 2017, EPA proposed rules under section 6(a) to prohibit certain chemical uses that rely on risk assessments completed by the Agency in 2014 that may not comply with TSCA section 26(1)(4). Rather than continuing with those rulemakings, the Committee encourages EPA to consider those chemical uses as part of the risk evaluation process for the ten priority compounds recently designated by EPA under TSCA section 6(b)(2)(A), which include the chemicals in question. Further, in order to support the ongoing and upcoming TSCA risk evaluation workload, the Committee would support the realignment and consolidation of risk assessment resources if proposed in future budget requests.

*Worker Protection Standards.*—The Committee directs the Agency to engage the U.S. Department of Agriculture, farmers, farm workers, industry and other interested organizations as it implements its standards.

#### HAZARDOUS WASTE ELECTRONIC MANIFEST SYSTEM FUND

This account supports all activities necessary for the development of the system established by the Hazardous Waste Electronic Manifest Establishment Act (P.L. 112–195).

Appropriation enacted, 2017 .....	\$3,178,000
Budget estimate, 2018 .....	3,674,000
Recommended, 2018 .....	3,674,000
Comparison:	
Appropriation, 2017 .....	+496,000
Budget estimate, 2018 .....	0

The bill provides \$3,674,000 which is expected to be fully offset by fees for a net appropriation of \$0. The Committee continues to support the expeditious development of a system that would allow for the electronic tracking of hazardous waste shipments pursuant to P.L. 112–195.

#### OFFICE OF INSPECTOR GENERAL

The Office of Inspector General (OIG) provides audit, evaluation, and investigation products and advisory services to improve the performance and integrity of EPA programs and operations. The Inspector General (IG) will continue to perform the function of IG

for the Chemical Safety and Hazard Investigation Board. This account funds personnel compensation and benefits, travel, and expenses (excluding rent, utilities, and security costs) for the Office of Inspector General. In addition to the funds provided under this heading, this account receives funds from the Hazardous Substance Superfund account.

Appropriation enacted, 2017 .....	\$41,489,000
Budget estimate, 2018 .....	37,475,000
Recommended, 2018 .....	40,000,000
Comparison:	
Appropriation, 2017 .....	- 1,489,000
Budget estimate, 2018 .....	+2,525,000

The bill provides \$40,000,000, which is \$1,489,000 below the fiscal year 2017 enacted level and \$2,525,000 above the budget request. In addition, the Committee recommends \$7,778,000 as a payment to this account from the Hazardous Substance Superfund account. The Inspector General is directed to prioritize funds to projects that prevent and detect fraud, waste and abuse at the Environmental Protection Agency.

#### BUILDINGS AND FACILITIES

The Buildings and Facilities account provides for the design and construction of EPA-owned facilities as well as for the repair, extension, alteration, and improvement of facilities used by the Agency. The funds are used to correct unsafe conditions, protect health and safety of employees and Agency visitors, and prevent deterioration of structures and equipment.

Appropriation enacted, 2017 .....	\$34,467,000
Budget estimate, 2018 .....	39,553,000
Recommended, 2018 .....	39,553,000
Comparison:	
Appropriation, 2017 .....	+5,086,000
Budget estimate, 2018 .....	0

The bill provides \$39,553,000 as requested, and \$5,086,000 above the fiscal year 2017 enacted level. The Committee supports proposed projects that will reduce Agency operational and rent costs. EPA should prioritize projects based on anticipated cost savings and allocate funds accordingly.

#### HAZARDOUS SUBSTANCE SUPERFUND

The Hazardous Substance Superfund (Superfund) program was established in 1980 by the Comprehensive Environmental Response, Compensation, and Liability Act to clean up emergency hazardous materials, spills, and dangerous, uncontrolled, and/or abandoned hazardous waste sites. The Superfund Amendments and Reauthorization Act (SARA) expanded the program substantially in 1986, authorizing approximately \$8,500,000,000 in revenues over five years. In 1990, the Omnibus Budget Reconciliation Act extended the program's authorization through 1994 for \$5,100,000,000 with taxing authority through calendar year 1995.

The Superfund program is operated by EPA subject to annual appropriations from a dedicated trust fund and from general revenues. Enforcement activities are used to identify and induce parties responsible for hazardous waste problems to undertake cleanup ac-

tions and pay for EPA oversight of those actions. In addition, responsible parties have been required to cover the cost of fund-financed removal and remedial actions undertaken at spills and waste sites by Federal and State agencies. Funds are paid from this account to the Office of Inspector General and Science and Technology accounts for Superfund related activities.

Appropriation enacted, 2017 .....	\$1,088,769,000
Budget estimate, 2018 .....	762,063,000
Recommended, 2018 .....	1,116,374,000
Comparison:	
Appropriation, 2017 .....	+27,605,000
Budget estimate, 2018 .....	+354,311,000

The bill provides \$1,116,374,000 for the Hazardous Substance Superfund program, which is \$27,605,000 above the fiscal year 2017 enacted level and \$354,311,000 above the budget request. Unless otherwise stated herein or in the table at the end of this report, the recommendation continues funding for all Superfund programs, activities, and subactivities at the fiscal year 2017 enacted level.

*Operations and Administration.*—The recommendation includes \$123,105,000, which is \$5,000,000 below the fiscal year 2017 enacted level based upon estimates for rent, facility, and security savings. The recommendation does not concur with the Agency's proposed allocation of resources for workforce reshaping.

*Superfund Cleanup.*—The Committee recommends \$766,167,000, which is \$47,605,000 above the fiscal year 2017 enacted level. The Committee appreciates the Administration's commitment to streamline and improve the program, and concurs with the designation of the program as a national infrastructure priority. The Committee expects the recommended resources will accelerate remediation at highly contaminated, orphan sites. Further, the Committee expects the additional funding will also support pipeline activities such as remedial investigations, feasibility studies, and remedial designs which are critical steps prior to construction.

*Additional Guidance.*—The Committee has included the following additional guidance with respect to funding provided under this account:

*Financial Assurance.*—The Committee is aware of concerns raised by States, stakeholders, and the Small Business Administration's Office of Advocacy regarding the Agency's proposed rule on financial assurance for hardrock mining. Those comments indicate the rule as proposed in January 2017 was duplicative of other financial assurance programs and unworkable. Accordingly the Committee has included bill language to prevent the proposed rule from being finalized in its current form.

#### LEAKING UNDERGROUND STORAGE TANK TRUST FUND PROGRAM

Subtitle I of the Solid Waste Disposal Act, as amended by the Superfund Amendments and Reauthorization Act, authorized the establishment of a response program for cleanup of releases from leaking underground storage tanks. Owners and operators of facilities with underground tanks must demonstrate financial responsibility and bear initial responsibility for cleanup. The Federal trust fund is funded through the imposition of a motor fuel tax of one-tenth of a cent per gallon.



In addition to State resources, the Leaking Underground Storage Tank (LUST) Trust Fund provides funding to clean up sites, enforces necessary corrective actions, and recovers costs expended from the Fund for cleanup activities. The underground storage tank response program is designed to operate primarily through cooperative agreements with States. Funds are also used for grants to non-State entities, including Indian Tribes, under Section 8001 of the Resource Conservation and Recovery Act. The Energy Policy Act of 2005 expanded the authorized activities of the Fund to include the underground storage tank program. In 2006, Congress amended section 9508 of the Internal Revenue Code to authorize expenditures from the trust fund for prevention and inspection activities.

Appropriation enacted, 2017 .....	\$91,941,000
Budget estimate, 2018 .....	47,429,000
Recommended, 2018 .....	91,874,000
Comparison:	
Appropriation, 2017 .....	– 67,000
Budget estimate, 2018 .....	+44,445,000

The bill provides \$91,874,000 for the Leaking Underground Storage Tank (LUST) Trust Fund Program, \$67,000 below the fiscal year 2017 enacted level and \$44,445,000 above the budget request.

#### INLAND OIL SPILL PROGRAMS

This appropriation, authorized by the Federal Water Pollution Control Act, as amended by the Oil Pollution Act of 1990, provides funds to prepare for and prevent releases of oil and other petroleum products in navigable waterways. In addition, EPA is reimbursed for incident specific response costs through the Oil Spill Liability Trust Fund managed by the United States Coast Guard.

EPA is responsible for directing all cleanup and removal activities posing a threat to public health and the environment; conducting site inspections; providing a means to achieve cleanup activities by private parties; reviewing containment plans at facilities; reviewing area contingency plans; pursuing cost recovery of fund-financed cleanups; and conducting research of oil cleanup techniques. Funds for this appropriation are provided through the Oil Spill Liability Trust Fund which is composed of fees and collections made through provisions of the Oil Pollution Act of 1990, the Comprehensive Oil Pollution Liability and Compensation Act, the Deepwater Port Act of 1974, the Outer Continental Shelf Lands Act Amendments of 1978, and the Federal Water Pollution Control Act, as amended. Pursuant to law, the Trust Fund is managed by the United States Coast Guard.

Appropriation enacted, 2017 .....	\$18,209,000
Budget estimate, 2018 .....	15,717,000
Recommended, 2018 .....	18,047,000
Comparison:	
Appropriation, 2017 .....	– 162,000
Budget estimate, 2018 .....	+2,330,000

The bill provides \$18,047,000 for the Inland Oil Spill program, \$162,000 below the fiscal year 2017 enacted level and \$2,330,000 above the budget request.

## STATE AND TRIBAL ASSISTANCE GRANTS

The State and Tribal Assistance Grants (STAG) account provides grant funds for programs operated primarily by State, local, Tribal and other governmental partners. The account includes two broad types of funds: (1) Infrastructure Assistance, which is used primarily by local governments for projects supporting environmental protection; and (2) Categorical Grants, which assist State and Tribal governments and other environmental partners with the operation of environmental programs. The account also includes specific program grants such as competitive Brownfields grants and diesel emissions reduction grants.

In the STAG account, EPA provides funding for infrastructure projects through two State Revolving Funds (Clean Water and Drinking Water), geographic specific projects in Alaskan Native Villages and on the United States-Mexico Border, Brownfields revitalization projects, diesel emission reduction grants, and other targeted infrastructure projects.

The State Revolving Funds (SRFs) provide Federal financial assistance to protect the Nation's water resources. The Clean Water SRF helps eliminate municipal discharge of untreated or inadequately treated pollutants and thereby helps maintain or restore the country's water to a swimmable and/or fishable quality. The Clean Water SRF provides resources for municipal, inter-municipal, State, and interstate agencies and Tribal governments to plan, design, and construct wastewater facilities and other projects, including non-point source, estuary, stormwater, and sewer overflow projects. The Safe Drinking Water SRF finances improvements to community water systems so that they can achieve compliance with the mandates of the Safe Drinking Water Act and continue to protect public health.

Many of the major Federal environmental statutes include provisions that allow the Federal government, through EPA, to delegate to the States and Tribes the day-to-day management of environmental programs or to approve State and Tribal environmental programs. The Federal statutes were designed to recognize the States as partners and co-regulators, allowing the States to issue and enforce permits, carry out inspections and monitoring, and collect data. To assist the States in this task, the statutes also authorized EPA to provide grants to the States and Tribes. These grants, which cover every major aspect of environmental protection, include those programs authorized by sections 319 and 106 of the Clean Water Act (Federal Water Pollution Control Act, as amended) (for non-point source pollution and the water quality permits programs), sections 105 and 103 of the Clean Air Act (for State and Local air quality management programs), section 128 of CERCLA (for State and Tribal response programs), section 1443(a) of the Safe Drinking Water Act (for public water system supervision), and section 3011 of RCRA (for the implementation of State hazardous waste programs).

Appropriation enacted, 2017 .....	\$3,527,161,000
Budget estimate, 2018 .....	2,933,467,000
Recommended, 2018 .....	3,288,161,000
Comparison:	
Appropriation, 2017 .....	- 239,000,000
Budget estimate, 2018 .....	+354,694,000

The bill provides \$3,288,161,000 for the State and Tribal Assistance Grants account, \$239,000,000 below the fiscal year 2017 enacted level and \$354,694,000 above the budget request. The Committee provides the following additional detail by program area:

*Infrastructure Assistance.*—The Committee notes that more than \$6 billion is currently revolving in the system and available for drinking water and wastewater infrastructure loans. The Committee believes that EPA and the States must aggressively allocate existing funds to projects in order to address the pressing infrastructure needs facing the country. In addition, the Committee continues to encourage EPA and water infrastructure stakeholders to promote alternate financing mechanisms for water infrastructure at local, State and Federal levels as it is widely accepted that Federal financing through the State Revolving Funds remains an important yet insufficient tool to address the Nation's water needs.

Public-private partnerships, greater access to financing from private activity bonds, and improved asset management are just a few of the mechanisms that the Committee believes could serve to increase investment in a complementary way to Federal appropriations and reduce costs.

In addition, the Committee continues bill language to allow EPA and the States to provide additional forms of subsidy to those communities which cannot afford the below market rates provided by an SRF loan.

The Committee has a history of including a provision affording a procurement preference for iron and steel products produced in the United States in projects receiving funds from the State Revolving Funds or, now, the Water Infrastructure Finance and Innovation Act.

*Brownfields Program.*—The bill provides \$90,000,000 for brownfields grants and directs that at least 10 percent of such grants be provided to areas in which at least 20 percent of the population has lived under the poverty level over the past 30 years as determined by censuses and the most recent Small Area Income and Poverty Estimates.

*Diesel Emissions Reductions Grants (DERA).*—The bill provides \$75,000,000 for DERA grants. More than 10 million older, heavily polluting diesel engines remain in use that have yet to be retrofitted, repowered, or replaced, and over one million are expected to remain in use in 2030. For fiscal year 2018, the Committee directs EPA to continue to make at least 70 percent of DERA grants available to improve air quality in non-attainment areas.

*Targeted Airshed Grants.*—The bill provides \$40,000,000 for targeted airshed grants to reduce air pollution in non-attainment areas. These grants shall be distributed on a competitive basis to non-attainment areas that EPA determines are ranked as the top five most polluted areas relative to annual ozone or particulate matter 2.5 standards as well as the top five areas based on the 24-hour particulate matter 2.5 standard where the design values exceed the 35  $\mu\text{m}^3$  standard. To determine these areas, the Agency shall use the most recent design values calculated from validated air quality data. The Committee notes that these funds are available for emission reduction activities deemed necessary for compliance with national ambient air quality standards and included in a State Implementation Plan submitted to EPA. Not later than the

end of fiscal year 2017, EPA should provide a report to the Committees on Appropriations that includes a table showing how fiscal year 2016 and 2017 funds were allocated. The table should also include grant recipients and metrics for anticipated or actual results.

*Categorical Grants.*—For categorical grants to States and other environmental partners for the implementation of delegated programs, the bill provides \$1,066,041,000.

*Radon.*—The Committee continues to support state radon program efforts that raise awareness about the associated risks of radon exposure as ongoing, unmitigated exposures result in over 21,000 radon-induced lung cancer deaths per year. The Committee provides \$8,051,000, equal to the fiscal year 2017 enacted level, and the Agency shall allocate radon grants in fiscal year 2018 following the direction in House Report 114–632.

#### WATER INFRASTRUCTURE FINANCE AND INNOVATION PROGRAM

Appropriation enacted, 2017 .....	10,000,000
Budget estimate, 2018 .....	20,000,000
Recommended, 2018 .....	30,000,000
Comparison:	
Appropriation, 2017 .....	+20,000,000
Budget estimate, 2018 .....	+10,000,000

The bill provides \$30,000,000 for the Water Infrastructure Finance and Innovation Act (WIFIA) Program. This level is equal to the fiscal year 2017 level when compared to funding provided from both the Consolidated Appropriations Act, 2017 (P.L. 115–31) and the Further Continuing and Security Assistance Appropriations Act (P.L. 114–254). From within the amount provided, the Committee directs \$5,000,000 to assist with the administrative expenses for the WIFIA program.

Greater investment in the replacement of aging infrastructure will help mitigate nationwide issues the Committee is tracking related to contaminants such as lead and arsenic, help address Combined Sewer Overflows and Sanitary Sewer Overflows, and allow systems to improve water delivery for residents. Of the recommended amount, \$25,000,000 is provided for direct loan subsidization which may translate into a potential loan capacity in excess of \$3 billion to eligible entities for water infrastructure projects. The Committee expects that EPA will issue loans for the first time in fiscal year 2018 and the Committee intends to closely monitor implementation.

#### ADMINISTRATIVE PROVISIONS

##### (INCLUDING TRANSFERS AND RESCISSION OF FUNDS)

The Committee continues the language, carried in prior years, concerning Tribal Cooperative Authority, the collection and obligation of pesticides fees, and transfer authorities for the purposes of implementing the Great Lakes Restoration Initiative.

The bill includes language expanding the eligible activities that pesticide fees may cover.

The bill authorizes the collection and obligation of TSCA user fees.

The bill continues language authorizing up to \$150,000 to be spent for facility repairs at any one time.

The bill authorizes certain uses for Section 319 non-point source grants.

The bill rescinds \$60,000,000 of unobligated balances from the State and Tribal Assistance Grants account.

The bill directs the availability of not less than \$1,500,000 of funds for the National Estuary program as competitive grants.

### TITLE III—RELATED AGENCIES

#### DEPARTMENT OF AGRICULTURE

##### FOREST SERVICE

The U.S. Forest Service manages 193 million acres of National Forests, Grasslands, and a Tallgrass Prairie, including lands in 44 States and the Commonwealth of Puerto Rico, and cooperates with States, other Federal agencies, Tribes and private landowners to sustain the Nation's forests and grasslands. The Forest Service administers a wide variety of programs, including forest and rangeland research, State and private forestry assistance, cooperative forest health programs, an international program, National Forest System, and wildland fire management. The National Forest System (NFS) includes 155 national forests, 20 national grasslands, 20 national recreation areas, a national Tallgrass prairie, six national monuments, and six land utilization projects. The NFS is managed for multiple uses, beginning with wood, water and forage, and expanded under the Multiple Use Sustained Yield Act to include recreation, grazing, fish and wildlife habitat management.

*Challenges of the National Forests.*—The national forests are facing some of the greatest challenges in their history. These include invasive species, regional drought and watershed degradation, fuel buildups and severe wildland fires, habitat fragmentation, and devastating outbreaks of insects and disease. For example, the southern pine beetle is the most destructive insect killer of pine trees in the southeastern United States. The last major outbreak in 2011 affected nearly one million acres across eight States and caused an estimated \$1,500,000,000 in damage. Today there are more than 100 million dead and dying trees, the result of a severe four-year drought and insect and disease infestation, in California. Many of these acres are at risk for catastrophic wildland fire. As such, the Service is directed to aggressively work to improve the health of the national forests in California and around the Nation, using all available authorities and strategies. The Service also is directed to increase its collaboration with States and partners to address the forest health crisis before it worsens, putting lives and property at risk of catastrophic wildland fire.

#### OFFICE OF THE UNDER SECRETARY FOR NATURAL RESOURCES AND ENVIRONMENT

Appropriation enacted, 2017 .....	\$0
Budget estimate, 2018 .....	0
Recommended, 2018 .....	875,000
Comparison:	
Appropriation, 2017 .....	+875,000
Budget estimate, 2018 .....	+875,000

The Committee recommends \$875,000 for the Office of the Under Secretary for Natural Resources and Environment.

The Committee is funding the Office of the Under Secretary for Natural Resources and Environment in the Interior, Environment, and Related Agencies bill instead of the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies bill.

*Forest Service Accounting, Budgeting, and Management.*—The Committee appreciates the Service's efforts to improve its accounting, budgeting, and management systems and practices but believes additional steps are necessary to ensure the Service is fully accountable and transparent with taxpayer dollars. The Committee has included bill language and directives relating to the administrative control of funds, budgeting practices and cost pools, and the Integrated Resource Restoration (IRR) pilot program. The Committee requests that the Secretary of Agriculture fully engage on these issues and designate a senior staff member with budgeting and management expertise to assist the Service on these matters.

The Committee has learned the Service has outdated, unofficial policy and guidance documents directing the administrative control of funds; that in some cases control practices have been developed in an ad hoc manner; and that the practices vary across regions, forests, and districts. This is contrary to current law (31 U.S.C. 1514) and Office of Management and Budget requirements (OMB Circular No. A-11). Without internal controls, accountability and transparency are impossible to achieve. The Committee includes bill language to require the Service to develop an administration control of funds system, as required by 31 U.S.C. 1514). The Committee expects the system will apply consistently across the Service. The Committee also requests the Service to provide a report to the House and Senate Committees on Appropriations, as soon as practicable, on the estimated cost, staffing, and time requirements for developing and implementing this system.

The Committee would like to assist the Service in its efforts to improve its accounting and budgeting processes. As such, the Committee requests a report by December 31, 2017, on the feasibility of restructuring the Service's budget request. The Committee envisions a request that allocates funding for the Service's major programs between salaries and expenses and project funds. This would allow for the elimination of cost pools, which the Committee believes complicate the Service's accounting and budgeting processes, and increase confidence that funds are used for the purposes Congress intended. The Committee looks forward to working with the Service on this request.

The Committee discontinues the set asides for the IRR pilot. The goal of IRR was to improve the integration and prioritization of the forest restoration program, increase the flexibility of the regions in the pilot to focus on high-priority projects, and to create budgetary and implementation efficiencies. In some cases, the flexibility provided by the pilot allowed regions to better integrate budgeting and project planning. However, budgetary and implementation efficiencies were not realized. The Committee believes that providing national forests the flexibility to identify and focus on high-priority projects will ultimately improve forest health. As such, the Committee directs the Service to identify the positive results of the IRR pilot, such as improved priority-setting and greater cooperation be-

tween forests and regions, and to apply them uniformly across the Service.

*Fiscal Year 2019 Budget Request.*—The Committee appreciates the Service’s work to provide project statements showing total available funding, including mandatory and discretionary funds; justifications of increases and decreases; and classifications of objects for each account in its fiscal year 2018 budget request, and directs the Service to provide the same information in greater detail in the fiscal year 2019 budget request. The Committee encourages the Service to work with the Office of Budget and Program Analysis to conform its budget requests to those of other Department of Agriculture agencies and offices.

*Indian Trust Lands.*—The Service is encouraged to promote and expand the use of agreements with Indian Tribes to protect Indian trust resources from catastrophic wildfire, insect and disease infestation or other threats from adjacent Federal lands, as authorized by law.

*Knutsen-Vandenberg Program.*—The Committee is concerned that the Service is not fully utilizing the Knutson-Vandenberg fund as authorized by 16 U.S.C. 576b, including the amendments made by this Committee in P.L. 109–54, to accomplish important restoration activities with funds generated from timber sales. The Service is directed to fully utilize this authority and limit the deduction of any agency overhead cost pools to fund personnel of the responsible Ranger District for the planning and implementation of activities authorized and funded under the Act.

*American Discovery Trail.*—The Committee encourages the Service to work with interested parties to facilitate the installation of signage for the American Discovery Trail, in accordance with current law and regulation.

*Superior National Forest.*—The Committee encourages the Service to coordinate with the Bureau of Land Management to complete a thorough environmental impact statement evaluating the proposal to withdraw nearly 235,000 acres of National Forest System lands in the Rainy River Watershed from mineral leasing for a period of 20 years, considering the economic, environmental, public health, and other related issues raised during the scoping process.

#### FOREST AND RANGELAND RESEARCH

Appropriation enacted, 2017 .....	\$288,514,000
Budget estimate, 2018 .....	259,000,000
Recommended, 2018 .....	278,368,000
Comparison:	
Appropriation, 2017 .....	– 10,146,000
Budget estimate, 2018 .....	+19,368,000

The Committee recommends \$278,368,000 for Forest and Rangeland Research, \$10,146,000 below the fiscal year 2017 enacted level and \$19,368,000 above the budget request.

The Committee recommends \$75,037,000 for the FIA program and does not accept the proposed reduction for invasive species research.

*Forest Products Laboratory.*—The Committee recommends \$23,900,000, as requested, for the Forest Products Lab.

*Wood Products Research.*—The Committee supports continued research to improve the environmental performance, resiliency, and affordability of mass timber and other wood products and directs

the Service to engage public safety, regulatory agencies, and any other interested parties to ensure public safety issues are appropriately addressed.

*Bighorn Sheep Research.*—The Service is urged to collaborate with the Bureau of Land Management and the Agricultural Research Service on research involving the risk of disease transmission between domestic and bighorn sheep.

*Forest Carbon Research.*—The Committee encourages the Service to work with other U.S. Department of Agriculture agencies and offices to establish the methods and tools needed to quantify forest carbon as a resource.

*Water, Air, and Soil Research.*—The Committee notes that the Service's research program has the potential to improve air quality monitoring technologies and air quality data and encourages the Service to collaborate with other Federal agencies and research partners in this field.

*Forest Health and Fire Research.*—The Committee recognizes the valuable research contributions that other Federal agencies and State and private colleges and universities make on forest health and fire issues and encourages the Service to expand these partnerships where feasible.

*Previously Requested Reports.*—The Committee reminds the Service of the Post-fire Treatment Report and Technical Report Update required by House report 114–632 and encourages their expeditious completion.

*Research Program Report.*—The Committee appreciates the information provided on the Service's research program in the fiscal year 2018 budget request and directs the Service to continue to provide this information in the fiscal year 2019 request.

#### STATE AND PRIVATE FORESTRY

Appropriation enacted, 2017 .....	\$216,921,000
Budget estimate, 2018 .....	118,010,000
Recommended, 2018 .....	198,710,000
Comparison:	
Appropriation, 2017 .....	– 18,211,000
Budget estimate, 2018 .....	+80,700,000

The Committee recommends \$198,710,000 for State and Private Forestry, \$18,211,000 below the fiscal year 2017 enacted level and \$80,700,000 above the budget request.

*Landscape Scale Restoration.*—The Committee recommends \$13,643,000 for Landscape Scale Restoration, \$357,000 below the fiscal year 2017 level and \$13,643,000 above the budget request.

*Forest Health Management.*—The Committee recommends \$92,084,000 for Forest Health Management, \$2,416,000 below the fiscal year 2017 enacted level and \$1,694,000 above the budget request.

*Forest Stewardship Program.*—The Committee recommends \$19,525,000 for the Forest Stewardship Program, \$511,000 below the fiscal year 2017 enacted level and \$975,000 below the budget request.

*Forest Legacy.*—The recommendation includes \$36,184,000 for Forest Legacy. Not later than the start of the fiscal year, the Service is directed to submit to the Committee the list of fiscal year 2018 projects that have been prioritized in accordance with the existing, competitive national selection process.



*Community Forest and Open Space Conservation.*—The Committee recommends \$1,950,000 for Community Forest and Open Space Conservation, \$50,000 below the fiscal year 2017 enacted level and \$1,950,000 above the budget request.

*Urban and Community Forestry.*—The Committee recommends \$27,324,000 for Urban and Community, \$716,000 below the fiscal year 2017 enacted level and \$27,324,000 above the budget request.

*International Forestry.*—The Committee recommends \$8,000,000 for International Forestry, equal to the fiscal year 2017 enacted level and \$880,000 above the budget request.

#### NATIONAL FOREST SYSTEM

##### (INCLUDING TRANSFER OF FUNDS)

Appropriation enacted, 2017 .....	\$1,513,318,000
Budget estimate, 2018 .....	1,747,442,000
Recommended, 2018 .....	1,885,827,000
Comparison:	
Appropriation, 2017 .....	+372,509,000
Budget estimate, 2018 .....	+138,385,000

The Committee recommends \$1,885,827,000 for the National Forest System, \$372,509,000 above the fiscal year 2017 enacted level and \$138,385,000 above the budget request. The Committee accepts the proposal to transfer Hazardous Fuels from the Wildland Fire Management account to the National Forest System account.

*Land Management Planning, Assessment, and Monitoring.*—The Committee recommends \$178,263,000 for Land Management Planning, Assessment, and Monitoring, \$4,665,000 below the fiscal year 2017 enacted level and \$13,263,000 above the budget request.

The Committee is aware that the Service, Bureau of Reclamation and others worked together during fiscal years 2016 and 2017 to initiate a multi-year study to generate new knowledge to quantitatively establish the benefits of forest management practices in the Sierra Nevada that could potentially generate water supply and other benefits to the Central Valley Project and the State Water Project. The Committee supports the Service's continued participation, through the Western Watershed Enhancement Partnership program, in the analysis of science-based fuel reductions that are mutually beneficial to national forest health and water supply yield and, if merited, recommendations for further Congressional action.

*Recreation, Heritage and Wilderness.*—The Committee recommends \$257,848,000 for Recreation, Heritage and Wilderness, \$6,747,000 below the fiscal year 2017 enacted level and \$4,968,000 above the budget request. Of the funds available to Manage Recreation Operations, \$750,000 shall be for the maintenance of rural airstrips.

*Palisades Wilderness Study Area.*—Congress intended for existing and historic motorized recreational uses to continue in wilderness study areas as designated in the 1984 Wyoming Wilderness Act. The Committee is aware that recent decisions by the Service have misconstrued this intent, which has had the effect of limiting previously established winter motorized uses. The Committee directs the Service to review its decisions and provide a report within 30 days of enactment of this Act to the Committee on its plan to remedy the concerns.

*Off-Highway Vehicle Report.*—The Committee directs the Service to provide a report on its off-highway vehicle (OHV) mixed-use analysis. The report should include information on how OHV access to forest roads would affect recreational opportunities and related economic activity in forest communities; how many miles potentially could become available; estimated budget needs for expanded access; plans for opening new routes; and how other vehicles, such as all-terrain vehicles, could be utilized by wounded veterans and disabled citizens. The Committee reminds the Service of the importance of making the national forests as accessible as possible to the American people and requests that the Service work with States, local officials, communities, and partners as it implements the travel analysis process.

*Special-use Permits.*—The Committee encourages the Service to increase the pace and scale of its evaluation of special-use permits in order to improve access to public lands and generate additional economic activity in the national forests and forest communities.

*Kisatchie National Forest.*—The Committee is concerned about reports that the Service has insufficiently scoped the Breezy Hill Trail construction proposal and failed to adequately consider public comments, as required by the National Environmental Policy Act (NEPA). As such, the Committee directs the Service to provide a report within 30 days of enactment of this Act on how it intends to comply with all NEPA requirements, ensure public participation, and engage local communities regarding this proposal.

*Grazing Management.*—The Committee recommends \$56,856,000 for Grazing Management, equal to the fiscal year 2017 enacted level and \$6,256,000 above the budget request.

The Committee encourages the Service to improve its monitoring of grazing permits in allotments where riparian streamside health is a concern for listed or threatened species. The Committee also requests each Forest Service region increase transparency and reporting on how their monitoring resources are used on the ground to satisfy monitoring requirements or for other purposes.

*Hazardous Fuels.*—The Committee recommends \$392,500,000 for hazardous fuels, \$2,500,000 above the fiscal year 2017 level and \$38,212,000 above the budget request. The Committee accepts the proposal to move Hazardous Fuels to the National Forest System from Wildland Fire Management.

The Committee directs the Service to use the best available science that takes into account historical fire data, landscape characteristics, and forest composition as well as the effects of past and current human influences, such as development and land-use patterns, and climatic conditions to identify the highest priority areas for hazardous fuel reduction and forest health and management treatments. The Committee also recommends prioritizing funding for proactive hazardous fuels management and fire mitigation in high-priority areas to protect life and property.

*Forest Products.*—The Committee recommends \$370,305,000 for Forest Products, \$2,500,000 above the fiscal year 2017 enacted level and \$11,184,000 above the budget request.

The Committee believes timber sales are a vital component of forest health. The budget request assumes 3.2 billion board feet of timber volume will be sold in fiscal year 2018. The Committee encourages the Service to work toward sales of 4 billion board feet.

*Vegetation and Watershed Management.*—The Committee recommends \$180,000,000 for Vegetation and Watershed Management, \$4,716,000 below the fiscal year 2017 enacted level and \$5,600,000 above the budget request.

The Committee directs the Service to establish a pilot program to promote voluntary vegetation management along electric transmission and distribution rights-of-way to reduce the threat of catastrophic wildfire.

*Wildlife and Fisheries Habitat Management.*—The Committee recommends \$136,430,000 for Wildlife and Fisheries Habitat Management, \$4,036,000 below the fiscal year 2017 enacted level and \$11,430,000 above the budget request.

*Collaborative Forest Landscape Restoration Fund.*—The Committee recommends \$38,980,000, for the Collaborative Forest Landscape Restoration Fund, \$1,020,000 below the fiscal year 2017 enacted level and \$38,980,000 above the budget request.

The Committee recognizes the need to ensure forest resiliency and support multiple uses on national forest lands. The Committee urges the Service to incorporate a variety of landscapes, including wet forests, as it develops future projects for the Collaborative Forest Landscape Restoration Program.

*Minerals and Geology Management.*—The Committee recommends \$73,642,000 for Minerals and Geology Management, \$1,927,000 below the fiscal year 2017 enacted level and \$5,642,000 above the budget request.

The Committee expects that the Service will not promulgate regulations under the authority provided by section 2508 of Public Law 102-486 regarding certain oil and gas activities where the Federal government has acquired an interest in surface lands but not in oil and gas deposits that may be present under these lands. The Committee intends that the Third Circuit Court of Appeals decision in *Minard Run Oil Co. v. U.S. Forest Serv.*, 670 F.3d 236 (3d Cir. 2011) will continue to apply to all Forest Service actions regarding oil and gas development of outstanding and reserved mineral rights on the Allegheny National Forest.

*Landownership Management.*—The Committee recommends \$71,850,000 for Landownership Management, \$1,880,000 below the fiscal year 2017 enacted level and \$2,850,000 above the budget request.

The Committee is concerned about significant delays in processing rights-of-way and property access requests and directs the Service to update its regulations and processes related to these requests to ensure they are efficient, fair, and standardized across the Nation.

*Law Enforcement Operations.*—The Committee recommends \$129,153,000 for Law Enforcement Operations, \$2,500,000 above the fiscal year 2017 enacted level and equal to the budget request.

*Avalanche Mitigation.*—The Committee is concerned about avalanche dangers in the National Forest System, including the Cottonwood Canyons in Utah, and encourages the Service to continue efforts to work cooperatively with other Federal and State agencies to mitigate avalanches.

*Bill Language.*—The Committee includes the following bill language in Title IV General Provisions: Section 407, allowing forest management plans to expire if the Forest Service has made a good

faith effort to update plans commensurate with appropriated funds; Section 410, regarding timber sales of Alaskan western red cedar; Section 423, allowing the Forest Service to renew grazing permits; Section 425, extending the Federal Lands Recreation Enhancement Act for one year; Section 435, prohibiting the use of appropriated funds to close areas open to recreational hunting and shooting as of January 1, 2013; and Section 436, making vacant allotments for permittees affected by drought or wildfire.

#### CAPITAL IMPROVEMENT AND MAINTENANCE

##### (INCLUDING TRANSFER OF FUNDS)

Appropriation enacted, 2017 .....	\$364,014,000
Budget estimate, 2018 .....	99,693,000
Recommended, 2018 .....	354,733,000
Comparison:	
Appropriation, 2017 .....	– 9,281,000
Budget estimate, 2018 .....	+255,040,000

The Committee recommends \$354,733,000 for Capital Improvement and Maintenance, \$9,281,000 below the fiscal year 2017 enacted level and \$255,040,000 above the budget request.

*Facilities Maintenance and Construction.*—The Committee recommends \$69,570,000 for Facilities Maintenance and Construction, \$1,820,000 below the fiscal year 2017 enacted level and \$57,820,000 above the budget request.

*Road Maintenance and Construction.*—The Committee recommends \$170,630,000 for Road Maintenance and Construction, \$4,464,000 below the fiscal year 2017 enacted level and \$95,387,000 above the budget request.

The Committee encourages the Service to seek out and work with partners to address access and congestion issues and provide additional transit options for visitors to the national forests.

*Trail Maintenance and Construction.*—The Committee recommends \$75,553,000 for Trail Maintenance and Construction, \$1,977,000 below the fiscal year 2017 enacted level and \$62,853,000 above the budget request.

*Legacy Roads and Trail Remediation.*—The Committee recommends \$38,980,000 for Legacy Roads and Trails, \$1,020,000 below the fiscal year 2017 enacted level and \$38,980,000 above the budget request.

The Committee did not include bill language for legacy roads and trails remediation as it is not needed. The Service is expected to allocate this funding in a manner proportionate to the distribution of roads in need of attention across the National Forest System and to direct funds to regions most in need of road remediation.

#### LAND ACQUISITION

Appropriation enacted, 2017 .....	\$54,415,000
Budget estimate, 2018 .....	7,000,000
Recommended, 2018 .....	25,000,000
Comparison:	
Appropriation, 2017 .....	– 29,415,000
Budget estimate, 2018 .....	+18,000,000

The Committee recommends \$25,000,000 for Land Acquisition, \$29,415,000 below the fiscal year 2017 enacted level and \$18,000,000 above the budget request. A detailed table of funding

recommendations below the account level is provided at the end of this report.

The Committee does not have sufficient information to recommend specific Federal acquisition projects at this time, but will review and recommend levels of funding for projects submitted to the Committee in accordance with the direction provided in the explanatory statement accompanying Public Law 115–31.

The Committee is pleased with the cooperative agreement between the USFS and local authorities in Skamania County and encourages the Service to remain supportive of the agreement and to move forward with the land transfer process.

The Committee supports the continuation of efforts to resolve the long-standing management challenges regarding school trust lands within the Boundary Waters Canoe Area in the Superior National Forest in Minnesota and encourages the Service to collaborate with nonprofit partners on the private forestland exchange alternative, which will provide the added benefit of preserving valuable forestlands outside of Superior National Forest.

#### ACQUISITION OF LANDS FOR NATIONAL FORESTS SPECIAL ACTS

Appropriation enacted, 2017 .....	\$950,000
Budget estimate, 2018 .....	850,000
Recommended, 2018 .....	850,000
Comparison:	
Appropriation, 2017 .....	– 100,000
Budget estimate, 2018 .....	0

The Committee recommends \$850,000 for Acquisition of Lands for National Forests Special Acts, equal to the budget request.

#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Appropriation enacted, 2017 .....	\$216,000
Budget estimate, 2018 .....	192,000
Recommended, 2018 .....	192,000
Comparison:	
Appropriation, 2017 .....	– 24,000
Budget estimate, 2018 .....	0

The Committee recommends \$192,000 for Acquisition of Lands to Complete Land Exchanges under the Act of December 4, 1967 (16 U.S.C. 484a), equal to the budget request. The Committee provides no-year funding authority for this account and includes the Ozark-St. Francis and Ouchita National Forests in Arkansas, as requested.

#### RANGE BETTERMENT FUND

Appropriation enacted, 2017 .....	\$2,320,000
Budget estimate, 2018 .....	2,065,000
Recommended, 2018 .....	2,065,000
Comparison:	
Appropriation, 2017 .....	– 255,000
Budget estimate, 2018 .....	0

The Committee recommends \$2,065,000 for the Range Betterment Fund, equal to the budget request, to be derived from grazing receipts from national forests (Public Law 94–579) and to be used for range rehabilitation, protection, and improvements including seeding, reseeding, fence construction, weed control, water develop-

ment, and fish and wildlife habitat enhancement in 16 western States.

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND  
RESEARCH

Appropriation enacted, 2017 .....	\$45,000
Budget estimate, 2018 .....	45,000
Recommended, 2018 .....	45,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	0

The Committee recommends \$45,000 for Gifts, Donations and Bequests for Forest and Rangeland Research, equal to the budget request.

MANAGEMENT OF NATIONAL FOREST LANDS FOR SUBSISTENCE USES

Appropriation enacted, 2017 .....	\$2,500,000
Budget estimate, 2018 .....	2,225,000
Recommended, 2018 .....	2,225,000
Comparison:	
Appropriation, 2017 .....	- 275,000
Budget estimate, 2018 .....	0

The Committee recommends \$2,225,000 for the Management of National Forest Lands for Subsistence Uses in Alaska, equal to the budget request.

WILDLAND FIRE

The Wildland Fire Management account supports the wildland fire activities of the Forest Service. The Committee recommends a total of \$2,506,357,000 for the Forest Service wildland fire accounts. This fully funds the fire accounts at the 10-year average of expenditures. The Committee accepts the proposal to transfer Hazardous Fuels from the Wildland Fire Management account to the National Forest System account.

WILDLAND FIRE MANAGEMENT  
(INCLUDING TRANSFERS OF FUNDS)

Appropriation enacted, 2017 .....	\$2,833,415,000
Budget estimate, 2018 .....	2,495,038,000
Recommended, 2018 .....	2,506,357,000
Comparison:	
Appropriation, 2017 .....	- 327,058,000
Budget estimate, 2018 .....	+11,319,000

The Committee recommends \$2,506,357,000 for Wildland Fire Management, \$327,058,000 below the fiscal year 2017 enacted level and \$11,319,000 above the budget request.

The Committee accepts the proposal to include all costs for suppression in the Wildland Fire Management account and notes that most of the decrease is related to the proposal to move hazardous fuels from the Wildland Fire Management account to the National Forest System account.

The Committee directs the Service to update the Large Airtanker Modernization Strategy, dated January 17, 2012, to reflect current needs and trends in its wildland fire management program.

The Committee is aware that the North Cascades Smokejumper Base may need facility upgrades, improvements, and renovations to

meet Federal Aviation Administration compliance standards and requirements. The Committee understands the value to the local community of maintaining the North Cascades Smokejumper Base in Winthrop, Washington, and appreciates the site's historical significance as the birthplace of the United States' Smokejumping program. The Committee directs the Service provide a report on the needs of the North Cascades Smokejumper Base, as well as its other smokejumper bases, and to include in the report a description of the effect each has on the economy and disaster preparedness level of its local community.

*Wildland Fire Preparedness.*—The Committee recommends \$1,339,620,000 for Wildfire Preparedness, \$257,000,000 above the fiscal year 2017 enacted level and equal to the budget request. The Committee supports the Service's plan to account for "Base 8" staff costs in the preparedness budget line item.

*Wildland Fire Suppression Operations.*—The Committee recommends \$1,056,818,000 for Wildfire Suppression Operations, \$191,182,000 below the fiscal year 2017 enacted level and equal to the budget request. The Committee recommendation fully meets the 10-year average expenditure on all suppression activities.

*Fire Plan Research and Development.*—The Committee recommends \$19,290,000 for Fire Plan Research and Development, \$505,000 below the fiscal year 2017 enacted level and \$1,690,000 above the budget request.

*State Fire Assistance.*—The Committee recommends \$76,011,000 for State Fire Assistance, \$1,989,000 below the fiscal year 2017 enacted level and \$6,611,000 above the budget request.

*Volunteer Fire Assistance.*—The Committee recommends \$14,618,000 for Volunteer Fire Assistance, \$382,000 below the fiscal year 2017 enacted level and \$3,018,000 above the budget request.

#### FLAME WILDFIRE SUPPRESSION RESERVE FUND

Appropriation enacted, 2017 .....	\$342,000,000
Budget estimate, 2018 .....	0
Recommended, 2018 .....	0
Comparison:	
Appropriation, 2017 .....	– 342,000,000
Budget estimate, 2018 .....	0

The Committee recommends \$0 for the FLAME Wildfire Suppression Reserve Fund, \$342,000,000 below the fiscal year 2017 enacted level and equal to the budget request. As noted above, the Committee accepts the proposal to include all costs for suppression in the Wildland Fire Management account.

#### ADMINISTRATIVE PROVISIONS, FOREST SERVICE

##### (INCLUDING TRANSFERS OF FUNDS)

The Committee has included administrative provisions as requested, unless otherwise stated below.

The Committee has included new administrative provisions regarding the availability of the FLAME Wildfire Suppression Fund and the development of an Administrative Control of Funds regulation.

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

## INDIAN HEALTH SERVICE

The provision of Federal health services to Indians is based on a relationship between Indian Tribes and the U.S. Government first set forth in the 1830s by the U.S. Supreme Court under Chief Justice John Marshall. Numerous treaties, statutes, constitutional provisions, and international laws have reconfirmed this relationship. Principal among these is the Snyder Act of 1921, which provides the basic authority for most Indian health services provided by the Federal government to American Indians and Alaska Natives (AI/AN). The Indian Health Service (IHS) provides direct health care services in 28 hospitals, 61 health centers, three school health centers, and 34 health stations. Tribes and Tribal groups, through contracts and compacts with the IHS, operate 17 hospitals, 249 health centers, six school health centers, and 70 health stations (including 164 Alaska Native village clinics).

## INDIAN HEALTH SERVICES

Appropriation enacted, 2017 .....	\$3,694,462,000
Budget estimate, 2018 .....	3,574,365,000
Recommended, 2018 .....	3,867,260,000
Comparison:	
Appropriation, 2017 .....	+172,798,000
Budget estimate, 2018 .....	+292,895,000

The Committee recommends \$3,867,260,000 for Indian Health Services. All proposed cuts are restored and IHS is expected to continue all programs at fiscal year 2017 enacted levels except as otherwise discussed below and summarized in the table at the end of this report.

*Current Services.*—The recommendation includes an increase of \$23,543,000 above the fiscal year 2017 enacted level to cover estimated pay cost increases.

*Indian Health Care Improvement Fund.*—The recommendation includes \$130,000,000 for the Indian Health Care Improvement Fund in order to reduce health care disparities across the IHS system.

*Staffing for New Facilities.*—The recommendation includes \$17,978,000 for the staffing of newly opened health facilities, as requested. Funds for the staffing of new facilities are limited to facilities funded through the Health Care Facilities Construction Priority System or the Joint Venture Construction Program that have opened in fiscal year 2017 or will open in fiscal year 2018. None of these funds may be allocated to a facility until such facility has achieved beneficial occupancy status.

*Accreditation Emergencies.*—The Committee considers the loss or potential loss of a Medicare or Medicaid agreement with the Centers for Medicare and Medicaid Services (CMS) at any facility to be an accreditation emergency. The recommendation includes a total of \$29,000,000 for accreditation emergencies at an alarming number of facilities over the past year. Funds may be used for personnel or other expenses essential for sustaining operations of an affected service unit, including but not to exceed \$4,000,000 for Purchased/Referred Care. These are not intended to be recurring base funds. The Director should reallocate the funds annually as



necessary to ensure that agreements with CMS are reinstated, and to restore third-party collection shortfalls. Shortfalls should be calculated relative to a baseline, which should be the average of the collections in each of the two fiscal years preceding the year in which an agreement with CMS was terminated or put on notice of termination.

*Domestic Violence Prevention Program.*—The recommendation includes \$12,967,278 for the Domestic Violence Prevention Program, equal to the fiscal year 2017 enacted level.

*Prescription Drug Monitoring.*—The recommendation includes \$1,000,000 for Prescription Drug Monitoring, equal to the fiscal year 2017 enacted level.

*Village Built Clinics.*—The recommendation includes \$11,000,000 for the village built clinics leasing program, equal to the fiscal year 2017 enacted level.

*Dental Health.*—The recommendation includes \$185,920,000 for Dental Health, \$6,169,000 above the budget request and \$3,323,000 above the fiscal year 2017 enacted level. The Service is encouraged to coordinate with the Bureau of Indian Education (BIE) to integrate preventive dental care at schools within the BIE system.

The Committee has recognized for many years the dire need to increase oral health care to American Indians/Alaska Natives. Because of funding increases, an additional 263,565 dental services were provided in fiscal year 2016. However, the demand for dental treatment remains overwhelming due to the high incidence of dental caries (cavities) in AI/AN children. Over 80 percent of AI/AN children ages 6–9 and 13–15 years suffer from dental caries, while less than 50 percent of the U.S. population in the same age cohort have experienced tooth decay. The Committee recognizes that more needs to be done to fully address the need for oral health care.

*Purchased/Referred Care (formerly Contract Health Services).*—The recommendation includes \$928,830,000 for Purchased/Referred Care (PRC), equal to the fiscal year 2017 enacted level. The Committee remains concerned about the inequitable distribution of funds as reported by the Government Accountability Office (GAO–12–446).

The IHS is encouraged to evaluate the feasibility of entering into reimbursable agreements with Federal health facilities outside of the IHS system for patient referrals. Such agreements should be considered only when such referrals save costs and patient travel times relative to referrals to the nearest non-Federal health facilities, and when such referrals do not significantly increase patient wait times at such Federal facilities.

*Urban Indian Health.*—The recommendation includes \$47,943,000 for Urban Indian Health, \$3,202,000 above the budget request. IHS is expected to continue to include current services estimates for Urban Indian Health in future budget requests.

Seven out of ten American Indians/Alaska Natives live in urban centers and receive vital culturally appropriate health services from urban Indian health organizations. As such, many Indian veterans obtain their health care services from these organizations. Currently the Veterans' Administration (VA) and the Indian Health Service are operating under a memorandum of understanding (MOU) which is effective through June 30, 2019. Under

this agreement, VA reimburses care provided to Indian veterans at IHS facilities and Tribal health programs.

The MOU recognizes the importance of a coordinated and cohesive effort on a national scope to meet the needs of individual tribes, villages, islands, and communities, through VA, IHS, Tribal and Urban Indian health programs; however, to date, there has not been equitable reimbursement for the culturally appropriate services provided to Native individuals, including Native veterans.

This year, House Report 115–188 accompanying the fiscal year 2018 Military Construction, Veterans’ Administration, and Related Agencies Appropriation bill included a directive requiring the VA to prepare a report for the Appropriations Committee examining the impact of Indian veterans receiving health services at urban clinics and the annual estimated cost differential for VA to reimburse IHS rather than provide services directly in these urban areas. The report is also to estimate the capacity of Indian urban clinics to treat increased Indian veteran caseloads and include any data supporting the use of the higher negotiated reimbursement rate in urban settings versus rural areas. The report is due 90 days after enactment of the Act, and the Committee directs IHS to work with the VA to complete this report.

*Indian Health Professions.*—The recommendation includes \$49,363,000 for Indian Health Professions, \$6,021,000 above the budget request. The American Indians into Psychology Program is continued at not less than \$715,077.

Loan repayment has proven to be the Service’s best recruitment tool for staffing health professionals. The Committee was dismayed to learn that the Service has three thousand vacancies for health professionals. Overall, this is a vacancy rate of 20 percent, with a physician shortage rate of 30 percent and a dentist rate of 18 percent. The Committee has included \$49,363,000 to better enable the Service to recruit and retain health providers. The Service is urged to consider making health administrators a higher priority for loan repayments, in consultation with Tribes.

*Governing Boards.*—The accreditation crisis in the Great Plains and the subsequent House provision have highlighted the need for IHS facilities to be significantly more inclusive of Tribes in the decision-making process. The Committees on Appropriations are encouraged by the IHS’s own recent initiative to reform its governing boards, but reforms are limited under existing statutes. The Committees are aware that the authorizing committees of jurisdiction are examining this issue and support these efforts to improve the communication and collaboration between the IHS and Tribes at direct service facilities.

*Indian Health Care Improvement Act.*—It has been over six years since the permanent reauthorization of the Indian Health Care Improvement Act (IHCIA), yet many of the provisions in the law remain unfunded. Tribes have specifically requested that priority areas for funding focus on diabetes treatment and prevention, behavioral health, and health professions. The Committee requests that the Service provide, no later than 90 days after the date of enactment of this Act, a detailed plan with specific dollars identified to fully fund and implement the IHCIA.

*Reimbursable Funding.*—The Committee directs the Service to report, within 180 days of enactment of this Act, on patient popu-

lation and service growth over the past ten years and the funding sources used to provide for these medical services. The IHS is to include a breakdown, by dollar amount and percentage, of funding sources which supplement appropriated dollars to cover the provision of medical services at IHS operated and tribally contracted and compacted facilities. The Committee is interested in detailed information on whether medical services have been able to expand over this time period as a result of increases in the ability to charge medical services to supplementary funding sources. As a point of comparison, and to the extent possible, the Service shall compare these impacts across the twelve IHS areas, with the degree to which patient populations services in the respective states has increased.

#### CONTRACT SUPPORT COSTS

Appropriation enacted, 2017 .....	\$800,000,000
Budget estimate, 2018 .....	717,970,000
Recommended, 2018 .....	717,970,000
Comparison:	
Appropriation, 2017 .....	- 82,030,000
Budget estimate, 2018 .....	0

The Committee recommends an indefinite appropriation estimated to be \$717,970,000 for contract support costs incurred by the agency as required by law. The bill includes language making available for two years such sums as are necessary to meet the Federal government's full legal obligation, and prohibiting the transfer of funds to any other account for any other purpose.

#### INDIAN HEALTH FACILITIES

Appropriation enacted, 2017 .....	\$545,424,000
Budget estimate, 2018 .....	446,956,000
Recommended, 2018 .....	551,643,000
Comparison:	
Appropriation, 2017 .....	+6,219,000
Budget estimate, 2018 .....	+104,687,000

The Committee recommends \$551,643,000 for Indian Health Facilities, \$6,219,000 above the fiscal year 2017 enacted level and \$104,687,000 above the budget request. All proposed cuts are restored and IHS is expected to continue all programs at fiscal year 2017 enacted levels except as otherwise discussed below and summarized in the table at the end of this report.

*Staffing for New Facilities.*—The recommendation includes \$2,022,000 for the staffing of newly opened health facilities. The stipulations included in the Indian Health Services account regarding the allocation of funds pertain to this account as well.

*Current Services.*—The recommendation includes an increase of \$2,440,000 above the fiscal year 2017 enacted level to cover estimated pay cost increases.

*Indian Health Care Improvement Fund.*—The bill includes language allowing funds in the Indian Health Care Improvement Fund to be used for activities in the Facilities account.

*Health Care Facilities Construction.*—The recommendation includes \$117,991,000 for health care facilities construction, \$17,991,000 above the budget request and equal to the fiscal year 2017 enacted level.

The Committee remains dedicated to providing access to health care for IHS patients across the system. The IHS is expected to aggressively work down the current Health Facilities Construction Priority System list, as well as work with the Department and Tribes to examine alternative financing arrangements and meritorious regional demonstration projects authorized under the Indian Health Care Improvement Act that that would effectively close the service gap. Within 60 days of enactment of this Act, the Service shall submit a spending plan to the Committees on Appropriations that details the project-level distribution of funds provided for healthcare facilities construction.

The IHS has no defined benefit package and is not designed to be comparable to the private sector health care system. IHS does not provide the same health services in each area. Health services provided to a community depend upon the facilities and services available in the local area, the facilities' financial and personnel resources (42 CFR 136.11 (c)), and the needs of the service population. In order to determine whether IHS patients across the system have comparable access to healthcare, the IHS is directed to conduct and publish a gap analysis of the locations and capacities of patient health facilities relative to the IHS user population. The analysis should include: facilities within the IHS system, including facilities on the Health Facilities Construction Priority System list and the Joint Venture Construction Program list; and where possible facilities within private or other Federal health systems for which arrangements with IHS exist, or should exist, to see IHS patients.

## NATIONAL INSTITUTES OF HEALTH

### NATIONAL INSTITUTE OF ENVIRONMENTAL HEALTH SCIENCES

The National Institute of Environmental Health Sciences, an agency within the National Institutes of Health, was authorized in section 311(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 and in section 126(g) of the Superfund Amendments and Reauthorization Act of 1986 to conduct certain research and worker training activities associated with the Nation's Hazardous Substance Superfund program.

Appropriation enacted, 2017 .....	\$77,349,000
Budget estimate, 2018 .....	59,607,000
Recommended, 2018 .....	75,370,000
Comparison:	
Appropriation, 2017 .....	-1,979,000
Budget estimate, 2018 .....	+15,763,000

The Committee recommends \$75,370,000 for the National Institute of Environmental Health Sciences, \$1,979,000 below the fiscal year 2017 enacted level and \$15,763,000 above the budget request.

### AGENCY FOR TOXIC SUBSTANCES AND DISEASE REGISTRY

#### TOXIC SUBSTANCES AND ENVIRONMENTAL PUBLIC HEALTH

The Agency for Toxic Substances and Disease Registry (ATSDR), an agency in the Department of Health and Human Services, was created in section 104(i) of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) of 1980. The

Agency's mission is to serve the public through responsive public health actions to promote healthy and safe environments and prevent harmful toxic exposures. ATSDR assesses hazardous exposures in communities near toxic waste sites and advises the Environmental Protection Agency (EPA) and other government agencies, community groups and industry partners on actions needed to protect people's health. In addition, ATSDR conducts toxicological and applied research to support environmental assessments, supports health surveillance systems and registries, develops and disseminates information on hazardous substances, provides education and training on hazardous exposures, and responds to environmental emergencies. Through a national network of scientists and public health practitioners in State health departments, regional EPA offices and headquarters, ATSDR helps to protect people from acute toxic exposures that occur from hazardous leaks and spills, environment-related poisonings, and natural and terrorism-related disasters.

Appropriation enacted, 2017 .....	\$74,961,000
Budget estimate, 2018 .....	62,000,000
Recommended, 2018 .....	72,780,000
Comparison:	
Appropriation, 2017 .....	-1,911,000
Budget estimate, 2018 .....	+10,780,000

The Committee recommends \$72,780,000 for the Agency for Toxic Substances and Disease Registry, \$1,911,000 below the fiscal year 2017 level and \$10,780,000 above the budget request.

## OTHER RELATED AGENCIES

### EXECUTIVE OFFICE OF THE PRESIDENT

#### COUNCIL ON ENVIRONMENTAL QUALITY AND OFFICE OF ENVIRONMENTAL QUALITY

The Council on Environmental Quality (CEQ) was established by Congress under the National Environmental Policy Act of 1969 (NEPA). The Office of Environmental Quality (OEQ), which provides professional and administrative staff for the Council, was established in the Environmental Quality Improvement Act of 1970. The Council on Environmental Quality has statutory responsibility for overseeing Federal agency implementation of the requirements of NEPA. CEQ also assists in coordinating environmental programs among the Federal agencies in the Executive Branch.

Appropriation enacted, 2017 .....	\$3,000,000
Budget estimate, 2018 .....	2,994,000
Recommended, 2018 .....	2,994,000
Comparison:	
Appropriation, 2017 .....	-6,000
Budget estimate, 2018 .....	0

The Committee recommends \$2,994,000 for the Council on Environmental Quality and Office of Environmental Quality, \$6,000 below the fiscal year 2017 enacted level and equal to the budget request.

## CHEMICAL SAFETY AND HAZARD INVESTIGATION BOARD

## SALARIES AND EXPENSES

The Chemical Safety and Hazard Investigation Board (CSB) is an independent Federal agency charged with investigating industrial chemical accidents. The board members are appointed by the President and confirmed by the Senate. The CSB conducts root-cause investigations of chemical accidents at fixed industrial facilities. Root causes are usually deficiencies in safety management systems, but can be any factor that would have prevented the accident if that factor had not occurred. Other accident causes often involve equipment failures, human errors, unforeseen chemical reactions or other hazards. CSB does not issue fines or citations, but does make recommendations to plants, regulatory agencies such as the Occupational Safety and Health Administration and the Environmental Protection Agency, industry organizations, and labor groups. Congress designed the CSB to be non-regulatory and independent of other agencies so that its investigations might, where appropriate, review the effectiveness of regulations and regulatory enforcement.

Appropriation enacted, 2017 .....	\$11,000,000
Budget estimate, 2018 .....	9,420,000
Recommended, 2018 .....	11,000,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+1,580,000

The bill provides \$11,000,000 for Salaries and Expenses of the Chemical Safety and Hazard Investigation Board. The Board has the important responsibility of independently investigating industrial chemical accidents and collaborating with industry and professional organizations to share safety lessons that can prevent catastrophic incidents and the Committee expects this work to continue.

## OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION

## SALARIES AND EXPENSES

## (INCLUDING TRANSFER OF FUNDS)

The Office of Navajo and Hopi Indian Relocation was established by Public Law 93-531 to plan and conduct relocation activities associated with the settlement of a land dispute between the Navajo Nation and the Hopi Tribe.

Appropriation enacted, 2017 .....	\$15,431,000
Budget estimate, 2018 .....	14,970,000
Recommended, 2018 .....	15,431,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+461,000

The Committee recommends \$15,431,000 for the Office of Navajo and Hopi Indian Relocation (Office), equal to the fiscal year 2017 enacted level. Of this amount, \$200,000 shall be transferred to the Inspector General of the Department of the Interior for continued oversight of planning, transition, and closure of the Office.

The Committee has directed the Office to begin to communicate with Congress, the affected Tribes, and the Department of the Interior about what will be required to ensure relocation benefits and necessary support services are provided in accordance with the specifications in Public Law 93–531 and to initiate closure of the Office. The Committee requests continuation of the quarterly reports and a comprehensive plan for closing the Office, as outlined in House Report 114–632. Legal analysis on whether any enacting legislation is required to transfer or maintain any identified functions to another agency or organization should also be included. The Office should be transparent about the path forward and should actively consult with all affected parties and agencies.

#### INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT

##### PAYMENT TO THE INSTITUTE

Appropriation enacted, 2017 .....	\$15,212,000
Budget estimate, 2018 .....	11,596,000
Recommended, 2018 .....	9,835,000
Comparison:	
Appropriation, 2017 .....	– 5,377,000
Budget estimate, 2018 .....	– 1,761,000

The Committee recommends \$9,835,000 in direct appropriations for the Institute of American Indian and Alaska Native Culture and Arts Development. The Committee notes that the budget request failed to account for a one-time funding increase in fiscal year 2017 to put the Institute's budget on a school year cycle instead of a fiscal year cycle. The total operating level appropriated in fiscal year 2017 for the Institute was \$9,835,000. The Committee recommends the same amount for 2018.

##### SMITHSONIAN INSTITUTION

The Smithsonian Institution is the world's largest museum and research complex, with 19 museums and galleries, numerous research centers, libraries, archives, and the National Zoological Park. Funded by both private and Federal sources, the Smithsonian is unique in the Federal establishment. Created by an Act of Congress in 1846 to carry out the trust included in James Smithson's will, it has been engaged for 171 years in the "increase and diffusion of knowledge." Last year, the Smithsonian attracted over 29 million visits to its museums, galleries, and zoological park. Additional millions also view Smithsonian traveling exhibitions and participate in the annual Folklife Festival on the National Mall. As custodian of the National Collections, the Smithsonian is responsible for more than 156 million art objects, natural history specimens, and artifacts. These scientific and cultural collections are a vital resource for global research and conservation efforts. The collections are displayed for the enjoyment and education of visitors and are available for research by the staff of the Institution and by thousands of visiting students, scientists, and historians each year.

## SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$729,444,000
Budget estimate, 2018 .....	719,000,000
Recommended, 2018 .....	716,600,000
Comparison:	
Appropriation, 2017 .....	– 12,844,000
Budget estimate, 2018 .....	– 2,400,000

The Committee recommends \$716,600,000 for Salaries and Expenses of the Smithsonian Institution, \$12,844,000 below the fiscal year 2017 enacted level and \$2,400,000 below the budget request.

*Additional Guidance.*—The following additional direction and guidance is provided with respect to funding provided within this account:

*Collections Care.*—The Committee maintains its longstanding commitment to the preservation of priceless, irreplaceable Smithsonian Institution collections and has provided funds for the collections care initiative. The Committee is pleased with continuing efforts to improve the long-term inventory, preservation, and storage of historical collections.

*National Museum of African American History and Culture.*—The Committee maintains its longstanding support of the National Museum of African American History and Culture (NMAAHC). The Committee has provided funds for museum maintenance, facility operations, and security, as requested.

*Latino Programs, Exhibitions, Collections and Public Outreach.*—The Committee supports the Smithsonian Latino Center’s goal of promoting the inclusion of Latino contributions in Smithsonian Institution programs, exhibitions, collections and public outreach. The Committee urges collaboration among interested parties to advance these goals more fully by utilizing existing Smithsonian Institution museum locations for the expansion of the Smithsonian Latino Center’s programming, exhibition and collection space. The Committee has provided funds, as requested, to support the Institution’s Latino initiatives.

*Asian Pacific American Initiatives and Outreach.*—The Smithsonian is directed to continue its efforts, at the fiscal year 2017 enacted funding level, toward developing programs and expanding outreach to promote a better understanding of the Asian Pacific American experience.

*Historical flag collection.*—The Committee is aware that the Smithsonian Institution may have the potential opportunity to acquire a rare, historically significant private collection of American flags and ephemera that would substantially enhance the Museum’s permanent collection. The Committee understands that the Smithsonian is not currently seeking Congressional funding for this acquisition and encourages private/public partnerships that would be beneficial to the Smithsonian’s effort to acquire these flags and artifacts that are of significant educational value and reflect our Nation’s history.



## FACILITIES CAPITAL

Appropriation enacted, 2017 .....	\$133,903,000
Budget estimate, 2018 .....	228,000,000
Recommended, 2018 .....	168,500,000
Comparison:	
Appropriation, 2017 .....	+34,597,000
Budget estimate, 2018 .....	– 59,500,000

The Committee recommends \$168,500,000 for the Facilities Capital account, \$34,597,000 above the fiscal year 2017 enacted level.

The recommendation includes funding as requested to complete construction of the Dulles Storage Module at the National Air and Space Museum's Udvar-Hazy Center. This critical addition of collections storage space at the Smithsonian's Dulles site will establish a permanent facility to gather collections from the antiquated buildings at the Garber facility in Suitland, Maryland, which are being phased out after 60 years of service. In the near term, this storage module will serve the Smithsonian's immediate need for temporary collections swing space during the National Air and Space Museum's Revitalization Project, and will provide critically needed collections consolidation space for the Institution's long-term storage needs.

The Committee supports revitalization of Smithsonian Institution facilities and the planning and design of future projects. Within funds provided, the Committee urges the Smithsonian to support the highest priority projects on the Facilities Capital Program list, including the multi-year revitalization of the National Air and Space Museum (NASM), scheduled to begin in fiscal year 2018.

The NASM faces mechanical, structural, and security challenges that necessitate action to ensure the facility's long-term viability. The NASM is the most visited museum in the United States and second most visited museum in the world with between seven and eight million visitors annually. The Committee remains concerned, however, that the multi-year cost-estimates for the project exceed \$600 million.

Given the scope and scale of this effort, this project is likely to place additional pressure on Smithsonian annual budgets for the foreseeable future. The Committee urges the Smithsonian to evaluate potential partnership and philanthropic opportunities that may provide additional non-Federal sources of funding to assist in offsetting the costs of this and other revitalization projects.

## NATIONAL GALLERY OF ART

The National Gallery of Art is one of the world's great galleries. Its magnificent works of art, displayed for the benefit of millions of visitors annually, and its two iconic buildings and sculpture garden, serve as an example of a successful cooperative endeavor between private individuals and institutions and the Federal government. With the special exhibitions shown in the Gallery, and through the many exhibitions which travel across the country, the Gallery brings great art treasures to Washington, DC, and to the Nation. Through its educational and teacher training programs and its website, the Gallery provides art history materials, rich online educational materials, direct loans, and broadcast programs to millions of Americans in every State.

## SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$132,961,000
Budget estimate, 2018 .....	130,000,000
Recommended, 2018 .....	132,961,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+2,961,000

The Committee recommends \$132,961,000 for Salaries and Expenses of the National Gallery of Art, equal to the fiscal year 2017 enacted level and \$2,961,000 above the budget request.

*Bill Language.*—The Committee has included bill language specifying the amount provided for Special Exhibitions.

## REPAIR, RESTORATION AND RENOVATION OF BUILDINGS

Appropriation enacted, 2017 .....	\$22,564,000
Budget estimate, 2018 .....	17,000,000
Recommended, 2018 .....	22,564,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+5,564,000

The Committee recommends \$22,564,000 for Repair, Restoration and Renovation of buildings at the National Gallery of Art, equal to the fiscal year 2017 enacted level and \$5,564,000 above the budget request.

*Bill Language.*—The Committee has included bill language, as requested, relating to lease agreements of no more than 10 years that addresses space needs created by ongoing renovations in the Master Facilities Plan.

## JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

The John F. Kennedy Center for the Performing Arts is a living memorial to the late President Kennedy and is the National Center for the Performing Arts. The Center houses nine stages and seven theaters which have a total of more than 7,300 seats. The Center consists of over 1.5 million square feet of usable floor space with visitation averaging 8,000 on a daily basis. The support systems in the building often operate at capacity 18 hours a day, seven days a week, 365 days a year.

## OPERATIONS AND MAINTENANCE

Appropriation enacted, 2017 .....	\$22,260,000
Budget estimate, 2018 .....	23,740,000
Recommended, 2018 .....	23,740,000
Comparison:	
Appropriation, 2017 .....	+1,480,000
Budget estimate, 2018 .....	0

The Committee recommends \$23,740,000 for Operations and Maintenance, as requested.

## CAPITAL REPAIR AND RESTORATION

Appropriation enacted, 2017 .....	\$14,140,000
Budget estimate, 2018 .....	13,000,000
Recommended, 2018 .....	13,000,000
Comparison:	
Appropriation, 2017 .....	−1,140,000
Budget estimate, 2018 .....	0

The Committee recommends \$13,000,000 for Capital Repair and Restoration, as requested.

#### WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

##### SALARIES AND EXPENSES

The Woodrow Wilson International Center for Scholars promotes policy-relevant research and dialogue to increase understanding and enhance the capabilities and knowledge of leaders, citizens, and institutions worldwide. The Center hosts scholars and policy makers to do their own advanced study, research and writing and facilitates debate and discussions among scholars, public officials, journalists and business leaders from across the country on relevant, major long-term issues facing this Nation and the world.

Appropriation enacted, 2017 .....	\$10,500,000
Budget estimate, 2018 .....	7,474,000
Recommended, 2018 .....	10,000,000
Comparison:	
Appropriation, 2017 .....	– 500,000
Budget estimate, 2018 .....	+2,526,000

The Committee recommends \$10,000,000 for Salaries and Expenses of the Woodrow Wilson International Center for Scholars, \$500,000 below the fiscal year 2017 enacted level and \$2,526,000 above the budget request.

#### NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

##### NATIONAL ENDOWMENT FOR THE ARTS

##### GRANTS AND ADMINISTRATION

Appropriation enacted, 2017 .....	\$149,849,000
Budget estimate, 2018 .....	29,019,000
Recommended, 2018 .....	145,000,000
Comparison:	
Appropriation, 2017 .....	– 4,849,000
Budget estimate, 2018 .....	+115,981,000

The Committee recommends \$145,000,000 for the National Endowment for the Arts (NEA), \$4,849,000 below the fiscal year 2017 enacted level and \$115,981,000 above the budget request.

The Committee notes the broad bipartisan support of the NEA in commending the NEA's participation in the National Initiative for Arts & Health in the Military. This collaborative effort involving Federal agencies, the military, and nonprofit and private sector partners is working to advance the policy, research, and practice of arts therapy for military veterans and their families. Through the innovative program, "Creative Forces: NEA Military Healing Arts Network," the NEA is partnering with the Departments of Defense and Veterans Affairs to place creative arts therapies at the core of patient-centered care and increase access to therapeutic arts activities in local communities.

The Committee commends the NEA for its ongoing collaboration with the National Intrepid Center of Excellence at Walter Reed National Military Medical Center. Since 2011, this unique partnership has supported creative and innovative arts therapies for service members. In 2013, this collaborative relationship expanded to bring Creative Arts Therapies to military patients at the Fort Belvoir

Community Hospital Brain Injury Clinic in Virginia to evaluate the potential health benefits of creative arts therapy interventions for service members with Traumatic Brain Injury and Post Traumatic Stress. Today, the NEA is engaged in this transformative approach to healing at 11 clinical sites across the country.

The Committee values greatly the longstanding collaborative relationship between the NEA and the States. State Arts Agencies support the arts for communities at the grassroots level regardless of their geographic location, providing much of their funding to smaller organizations, community groups, and schools.

The Committee remains committed to supporting proven national initiatives with broad geographic reach. The Big Read, Challenge America, and Shakespeare in American Communities are among the cost-effective grant programs with broad, bipartisan congressional support that meet these criteria, supporting the NEA's goal of extending the arts to underserved populations in both urban and rural communities across the United States.

*Bill Language.*—Each year, the Committee provides in bill language specific guidelines under which the Endowment is directed to distribute taxpayer dollars in support of the arts. With the exception of established honorific programs, grant funding to individual artists is strictly prohibited. The Committee directs that priority be given to providing services or grant funding for projects, productions, or programs that encourage public knowledge, education, understanding, and appreciation of the arts. Any reduction in support to the States for arts education should be no more than proportional to other funding decreases taken in other NEA programs.

Reforms originally instituted by the Committee in P.L. 108–447 relating to grant guidelines and program priorities are fully restated in Sections 413 and 414 of the bill. The Committee expects the NEA to adhere to them fully. These reforms maintain broad bipartisan support and continue to serve well both the NEA and the public.

## NATIONAL ENDOWMENT FOR THE HUMANITIES

### GRANTS AND ADMINISTRATION (INCLUDING MATCHING GRANTS)

Appropriation enacted, 2017 .....	\$149,848,000
Budget estimate, 2018 .....	42,307,000
Recommended, 2018 .....	145,000,000
Comparison:	
Appropriation, 2017 .....	– 4,848,000
Budget estimate, 2018 .....	+102,693,000

The Committee recommends a total of \$145,000,000 for the National Endowment for the Humanities (NEH), \$4,848,000 below the fiscal year 2017 enacted level and \$102,693,000 above the budget request.

The Committee notes the broad bipartisan support of the NEH in commending the NEH for its support of grant programs to benefit wounded warriors and to ensure educational opportunities for veterans and service members transitioning to civilian life. In partnership with NEH, State humanities councils have developed and delivered local programs that support veterans, their families and caregivers. The Committee encourages the NEH to fully support ef-

forts to connect the humanities to the experience of veterans and provide educational opportunities to these American heroes.

The Committee commends the NEH for its ongoing support to American Indian and Alaska Native communities in preserving their cultural and linguistic heritage through the Documenting Endangered Languages program and a variety of preservation and access grants that enable American Indian and Alaska Native communities to preserve cultural artifacts and make them broadly accessible. It also commends the NEH for providing educational opportunities to Tribal communities through the Humanities Initiatives at Tribal Colleges and Universities program.

The Committee commends the NEH Federal/State Partnership for its ongoing, successful collaboration with State humanities councils in each of the 50 states as well as Washington, DC, the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, the Commonwealth of the Northern Mariana Islands, and American Samoa. The Committee recognizes the State humanities councils for the scope and reach of public humanities programming in Congressional districts across the nation, which serve rural areas, promote family literacy, and support cultural tourism that contributes to local economies. Every NEH dollar received by a council is matched by a local contribution. In recent years, the proportion of NEH program funds supporting the work of State humanities councils has grown to nearly 40 percent. The Committee urges the NEH to provide program funding to support the work of State humanities councils consistent with the guidance provided in the Consolidated Appropriations Act, 2017.

#### COMMISSION OF FINE ARTS

The Commission of Fine Arts was established in 1910 to advise the government on matters pertaining to the design of national symbols, and particularly to guide the architectural development of Washington, DC. The Commission's work includes advice on designs for parks, public buildings, public art, as well as the design of national monuments, coins and medals, and overseas American military cemeteries. In addition, the Commission conducts design reviews of semipublic and private structures within the Old Georgetown Historic District and within certain areas of the National Capital that are adjacent to areas of Federal interest. The Commission reviews approximately 750 projects annually. The Commission also administers the National Capital Arts and Cultural Affairs program.

#### SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$2,762,000
Budget estimate, 2018 .....	2,600,000
Recommended, 2018 .....	2,600,000
Comparison:	
Appropriation, 2017 .....	- 162,000
Budget estimate, 2018 .....	0

The Committee recommends \$2,600,000 for Salaries and Expenses of the Commission of Fine Arts, \$162,000 below the fiscal year 2017 enacted level and equal to the budget request.

## NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS

Appropriation enacted, 2017 .....	\$2,000,000
Budget Estimate, 2018 .....	0
Recommended, 2018 .....	2,000,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+2,000,000

The National Capital Arts and Cultural Affairs (NCACA) program was established in Public Law 99–190 to support organizations that perform, exhibit, and/or present the arts in the Nation's Capital. NCACA provides grants to support Ford's Theater, the National Symphony Orchestra, the National Museum of Women in the Arts, and other arts organizations. The Committee recommends \$2,000,000, equal to the fiscal year 2017 enacted level.

## ADVISORY COUNCIL ON HISTORIC PRESERVATION

## SALARIES AND EXPENSES

The National Historic Preservation Act of 1966 established the Advisory Council on Historic Preservation (ACHP). The ACHP was granted permanent authorization as part of the National Historic Preservation Act Amendments of 2006 (Public Law 109–453). The ACHP promotes the preservation, enhancement, and productive use of our Nation's historic resources and advises the President and Congress on national historic preservation policy.

Appropriation enacted, 2017 .....	\$6,493,000
Budget estimate, 2018 .....	6,400,000
Recommended, 2018 .....	6,400,000
Comparison:	
Appropriation, 2017 .....	– 93,000
Budget estimate, 2018 .....	0

The Committee recommends \$6,400,000 for Salaries and Expenses of the Advisory Council on Historic Preservation (ACHP), \$93,000 below the fiscal year 2017 enacted level and equal to the budget request.

## NATIONAL CAPITAL PLANNING COMMISSION

## SALARIES AND EXPENSES

The National Capital Planning Act of 1952 designated the National Capital Planning Commission as the central planning agency for the Federal government in the National Capital Region. The three major functions of the Commission are to prepare and adopt the Federal elements of the National Capital Comprehensive Plan; prepare an annual report on a five-year projection of the Federal Capital Improvement Program; and review plans and proposals submitted to the Commission.

Appropriation enacted, 2017 .....	\$8,099,000
Budget estimate, 2018 .....	7,948,000
Recommended, 2018 .....	7,948,000
Comparison:	
Appropriation, 2017 .....	– 151,000
Budget estimate, 2018 .....	0

The Committee recommends \$7,948,000 for Salaries and Expenses of the National Capital Planning Commission, \$151,000

below the fiscal year 2017 enacted level and equal to the budget request.

UNITED STATES HOLOCAUST MEMORIAL MUSEUM  
HOLOCAUST MEMORIAL MUSEUM

In 1980, Congress passed legislation creating a 65-member Holocaust Memorial Council with the mandate to create and oversee a living memorial/museum to victims of the Holocaust. The museum opened in April 1993. Construction costs for the museum came solely from donated funds raised by the U.S. Holocaust Memorial Museum Campaign, and appropriated funds were used for planning and development of programmatic components, overall administrative support, and annual commemorative observances. Since the opening of the museum, appropriated funds have been provided to pay for the ongoing operating costs of the museum as authorized by Public Law 102–529 and Public Law 106–292. Private funds support educational outreach throughout the United States.

Appropriation enacted, 2017 .....	\$57,000,000
Budget estimate, 2018 .....	54,000,000
Recommended, 2018 .....	57,000,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	+3,000,000

The Committee recommends \$57,000,000 for the Holocaust Memorial Museum, equal to the fiscal year 2017 enacted level and \$3,000,000 above the budget request.

DWIGHT D. EISENHOWER MEMORIAL COMMISSION

The Dwight D. Eisenhower Memorial Commission was created by Congress in 1999 through Public Law 106–79 for the purpose of establishing a permanent national memorial to Dwight D. Eisenhower, Supreme Commander of the Allied Forces in Europe in World War II and 34th President of the United States. The Commission consists of 12 members, four members of the House of Representatives, four Senators, and four private citizens appointed by the President.

SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$1,600,000
Budget estimate, 2018 .....	1,800,000
Recommended, 2018 .....	1,600,000
Comparison:	
Appropriation, 2017 .....	0
Budget estimate, 2018 .....	– 200,000

The bill includes \$1,600,000 for the Salaries and Expenses account, equal to the fiscal year 2017 enacted level. The Committee supports the construction of a permanent memorial to Dwight D. Eisenhower. It is the Committee's understanding that groundbreaking for the memorial will occur later this year following necessary approvals from the Commission of Fine Arts and the National Capital Planning Commission. The bill includes language in Section 419 of Title IV General Provisions extending the memorial's site authority.

## CAPITAL CONSTRUCTION

Appropriation enacted, 2017 .....	\$45,000,000
Budget estimate, 2018 .....	85,000,000
Recommended, 2018 .....	15,000,000
Comparison:	
Appropriation, 2017 .....	– 30,000,000
Budget estimate, 2018 .....	– 70,000,000

The bill includes \$15,000,000 for the Capital Construction account. The fiscal year 2018 budget request was developed prior to the enactment of the fiscal year 2017 budget which provided \$45,000,000 toward construction of the memorial. When combined with prior year unobligated balances in the construction account, funds provided in fiscal year 2017 and in this bill, will allow significant progress to be made on the memorial when construction commences later this year.

## WOMEN’S SUFFRAGE CENTENNIAL COMMISSION

The Women’s Suffrage Centennial Commission was established by Congress in 2017 in the Consolidated Appropriations Act, 2017, P.L. 115–31. The purpose of the commission is to study and make recommendations for the national commemoration of the ratification of the 19th amendment to the U.S. Constitution on August 18, 1920, that guaranteed women the right to vote.

## SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$2,000,000
Budget estimate, 2018 .....	0
Recommended, 2018 .....	1,000,000
Comparison:	
Appropriation, 2017 .....	– 1,000,000
Budget estimate, 2018 .....	+1,000,000

The bill provides \$1,000,000 for the salaries and expenses of the Women’s Suffrage Centennial Commission. The Committee looks forward to the appointment of the members of the commission and receiving additional information on its plans for the commemoration of the 19th amendment to the U.S. Constitution.

## WORLD WAR I CENTENNIAL COMMISSION

The U.S. World War I Centennial Commission was created by an Act of Congress in 2013 as an independent agency of the Legislative Branch of the United States government. Members of the 12-member Commission were appointed by the President and the leaders of the Senate and the House of Representatives, as well as the American Legion, the Veterans of Foreign Wars, and the National World War I Museum. The Commission’s mission is to plan, develop, and execute programs, projects and activities to commemorate the Centennial of World War I.

## SALARIES AND EXPENSES

Appropriation enacted, 2017 .....	\$0
Budget estimate, 2018 .....	7,000,000
Recommended, 2018 .....	3,000,000
Comparison:	
Appropriation, 2017 .....	+3,000,000
Budget estimate, 2018 .....	– 4,000,000



The bill provides \$3,000,000 for salaries and expenses of the World War I Centennial Commission, and bill language as requested.

## TITLE IV—GENERAL PROVISIONS

Section 401 continues a provision prohibiting activities to promote public support or opposition to legislative proposals.

Section 402 continues a provision providing for annual appropriations unless expressly provided otherwise in this Act.

Section 403 continues a provision providing restrictions on departmental assessments unless approved by the Committee on Appropriations.

Section 404 continues a limitation on accepting and processing applications for patents and on the patenting of Federal lands; permits processing of grandfathered applications; and permits third-party contractors to process grandfathered applications.

Section 405 continues a provision regarding the payment of contract support costs for prior fiscal years.

Section 406 addresses the payment of contract support costs for fiscal year 2018.

Section 407 continues a provision allowing Forest Service land management plans to be more than 15 years old if the Secretary is acting in good faith to update such plans and prohibiting the use of funds to implement new wilderness directives under the planning rule.

Section 408 continues a provision limiting preleasing, leasing, and related activities within the boundaries of National Monuments.

Section 409 continues a provision which restricts funding for acquisition of land from being used for declarations of taking or complaints in condemnation.

Section 410 continues a provision addressing timber sales involving Alaskan western red cedar.

Section 411 continues a provision which prohibits no-bid contracts and grants except under certain circumstances.

Section 412 continues a provision which requires public disclosure of certain reports.

Section 413 continues a provision which delineates the grant guidelines for the National Endowment for the Arts.

Section 414 continues a provision which delineates the program priorities for the programs managed by the National Endowment for the Arts.

Section 415 continues a provision requiring the Department of the Interior, the EPA, the Forest Service, and the Indian Health Service to provide the Committees on Appropriations a quarterly report on the status of balances of appropriations.

Section 416 provides a one-year extension of the current recreation fee authority.

Section 417 continues a provision prohibiting the use of funds to promulgate or implement any regulation requiring the issuance of permits under title V of the Clean Air Act for carbon dioxide, nitrous oxide, water vapor, or methane emissions.

Section 418 continues a provision prohibiting the use of funds to implement any provision in a rule if that provision requires manda-

tory reporting of greenhouse gas emissions from manure management systems.

Section 419 continues a provision from the Consolidated Appropriations Act, 2017 modifying authorities relating to the Dwight D. Eisenhower Memorial Commission.

Section 420 prohibits the use of funds to regulate the lead content of ammunition or fishing tackle.

Section 421 continues a provision through fiscal year 2019 authorizing the Secretary of the Interior and the Secretary of Agriculture to consider local contractors when awarding contracts for certain activities on public lands.

Section 422 extends the authorization for the Chesapeake Bay Initiative.

Section 423 extends certain authorities through fiscal year 2018 allowing the Forest Service to renew grazing permits.

Section 424 prohibits the use of funds to maintain or establish a computer network unless such network is designed to block pornography websites.

Section 425 extends the authority of the Forest Service Facility Realignment and Enhancement Act.

Section 426 sets requirement for the use of American iron and steel for certain loans and grants.

Section 427 continues the prohibition on the use of funds to destroy any building or structures on Midway Island that have been recommended by the U.S. Navy for inclusion in the National Register of Historic Places.

Section 428 addresses carbon emissions from forest biomass.

Section 429 reauthorizes funding for one year for the John F. Kennedy Center for the Performing Arts.

Section 430 prohibits the use of funds to require permits for the discharge of dredged or fill material for certain agricultural activities.

Section 431 addresses the Waters of the United States rule.

Section 432 addresses the implementation of national ambient air quality standards for ozone.

Section 433 prohibits the use of funds to finalize, implement, administer, or enforce a proposed rule for financial responsibility requirements under CERCLA.

Section 434 prohibits the use of funds to issue any regulation under the Solid Waste Disposal Act that applies to an animal feeding operation.

Section 435 prohibits the use of funds for the National Ocean Policy developed under Executive Order 13547.

Section 436 prohibits the use of funds to limit recreational shooting and hunting on Federal and public lands except for public safety.

Section 437 makes available vacant allotments for permittees impacted by drought or wildland fire.

Section 438 limits funds for activities related to wind turbines less than 24 nautical miles from the State of Maryland shoreline.

Section 439 establishes a Spending Reduction Account in the bill.

#### BILL-WIDE REPORTING REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives:

**FULL COMMITTEE VOTES**

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLL CALL NO. 1

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Ms. McCollum

Description of Motion: To strike a number of policy provisions in the bill.

Results: Defeated 19 yeas to 31 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Cartwright  
Ms. Clark  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Bishop  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Cuellar  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

**FULL COMMITTEE VOTES**

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Mrs. Lowey

Description of Motion: To strike Endangered Species Act provisions in the bill.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Bishop  
Mr. Cartwright  
Ms. Clark  
Mr. Cuellar  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Mr. Quigley

Description of Motion: To prohibit funds for the closure of any regional office of the Environmental Protection Agency.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Cartwright  
Ms. Clark  
Mr. Cuellar  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Mr. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 4

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Ms. Wasserman Schultz

Description of Motion: To limit the use of funds for certain offshore oil and gas leases.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Cartwright  
Ms. Clark  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Mr. Rooney  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Cuellar  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 5

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Ms. Kaptur

Description of Motion: To increase the Clean Water State Revolving Fund with no offset.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Cartwright  
Ms. Clark  
Mr. Cuellar  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 6

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Mr. Cartwright

Description of Motion: To add language to the Committee report relating to climate change.

Results: Defeated 21 yeas to 29 nays

*Members Voting Yea*

Mr. Aguilar  
Mr. Cartwright  
Ms. Clark  
Mr. Cuellar  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young



## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 7

Date: July 18, 2017

Measure: Interior, Environment, and Related Agencies Appropriations Bill, FY 2018

Motion by: Mr. Rogers

Description of Motion: To report the bill to the House, as amended.

Results: Adopted 30 yeas to 21 nays

*Members Voting Yea*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Cuellar  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Joyce  
Mr. Moolenaar  
Mr. Newhouse  
Mr. Palazzo  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Taylor  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

*Members Voting Nay*

Mr. Aguilar  
Mr. Bishop  
Mr. Cartwright  
Ms. Clark  
Ms. DeLauro  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Meng  
Ms. Pingree  
Mr. Pocan  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

## STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

## RESCISSION OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table is submitted describing the rescission recommended in the accompanying bill:

Department and activity:

Amounts recommended for rescission:

Department of the Interior: Bureau of Land Management (Land Acquisition): \$1,769,000.

Department of the Interior: U.S. Fish and Wildlife Service (Land Acquisition): \$4,572,000.

Department of the Interior: U.S. Fish and Wildlife Service (Cooperative Endangered Species Conservation Fund): \$3,000,000.

Department of the Interior: Land and Water Conservation Fund (contract authority) \$28,020,000.

Department of the Interior: National Park Service (Land Acquisition): \$4,500,000.

Department of the Interior: Bureau of Ocean Energy Management, \$25,000,000.

Department of the Interior: Bureau of Safety and Environmental Enforcement, \$12,000,000.

Environmental Protection Agency: Science and Technology, \$27,000,000.

Environmental Protection Agency, Environmental Programs and Management, \$41,000,000.

Environmental Protection Agency, State and Tribal Assistance Grants (STAG), \$60,000,000.

## TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table is submitted describing the transfers of funds in the accompanying bill.

## APPROPRIATION TRANSFERS RECOMMENDED IN THE BILL

Account from which transfer is made	Amount (000's)	Account to which transfer is made	Amount (000's)
Department of the Interior, National Park Service	not specified	Department of Transportation, Federal Highway Administration	not specified
Department of the Interior, BIA/BIE, Operation of Indian Programs	not specified	Indian forest land assistance accounts	not specified
Department of the Interior, Bureau of Indian Affairs Construction	not specified	Bureau of Reclamation	not specified
Department of the Interior, Office of Insular Affairs	not specified	Secretary of Agriculture	not specified
Department of the Interior, Office of the Special Trustee for American Indians	not specified	Department of the Interior, BIA/BIE, Operation of Indian Programs, Office of the Solicitor, Salaries and Expenses; Office of the Secretary, Departmental Operations	not specified
Department of the Interior, Wildland Fire Management	not specified	Department of the Interior, for repayment of advances made during emergencies	not specified
Department of the Interior, Wildland Fire Management	up to \$50,000	Forest Service, Wildland Fire Management	up to \$50,000
Department of the Interior, Intra-Bureau	not specified	Department of the Interior, Intra-Bureau, for emergency purposes as specified	not specified
Department of the Interior, Department-Wide	not specified	Department of the Interior, Department-Wide, for emergency purposes as specified	not specified
Bureau of Indian Affairs and Bureau of Indian Education, and Office of the Special Trustee	not specified	Indian trust management and reform activities	not specified
Environmental Protection Agency, Hazardous Substance Superfund	not specified	Other Federal Agencies	not specified
Environmental Protection Agency, Hazardous Substance Superfund	\$7,778	Environmental Protection Agency, Office of Inspector General	\$7,778
Environmental Protection Agency, Hazardous Substance Superfund	\$15,496	Environmental Protection Agency, Science and Technology	\$15,496
Environmental Protection Agency, Administrative Provisions	up to \$300,000	Any Federal Department or Agency for Great Lakes Initiative	up to \$300,000
Forest Service, Capital Improvement and Maintenance	not specified	General Fund of the Treasury	not specified
Forest Service, Wildland Fire Management	not specified	Forest Service, for repayment of advances made during emergencies	not specified
Forest Service, Wildland Fire Management	not specified	Forest Service, National Forest System	not specified
Forest Service, Wildland Fire Management	not specified	Forest Service, Forest and Rangeland Research	not specified
Forest Service, Wildland Fire Management	not specified	Forest Service, State and Private Forestry	not specified
Forest Service, Wildland Fire Management	up to \$50,000	Secretary of the Interior	up to \$50,000
Forest Service, Administrative Provisions	not specified	Department of the Interior, Bureau of Land Management	not specified
Forest Service, Administrative Provisions	up to \$82,000	USDA, Working Capital Fund	up to \$82,000
Forest Service, Administrative Provisions	up to \$14,500	USDA, Greenbook	up to \$14,500
Office of Navajo and Hopi Indian Relocation, Salaries and Expenses	\$200	Department of the Interior, Office of Inspector General	\$200

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED  
SPENDING ITEMS

Neither the bill nor the report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined by clause 9 of rule XXI.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**PUBLIC LAW 112-74**

\* \* \* \* \*

**DIVISION E—DEPARTMENT OF THE INTERIOR, ENVIRONMENT, AND RELATED AGENCIES APPROPRIATIONS ACT, 2012**

**TITLE I**

**DEPARTMENT OF THE INTERIOR**

\* \* \* \* \*

BUREAU OF LAND MANAGEMENT ACTIONS REGARDING GRAZING ON  
PUBLIC LANDS

**SEC. 122. (a) EXHAUSTION OF ADMINISTRATIVE REVIEW REQUIRED.—**

(1) For **[(fiscal years 2012 through 2020,)]** *fiscal year 2012 and each fiscal year thereafter*, a person may bring a civil action challenging a decision of the Bureau of Land Management concerning grazing on public lands (as defined in section 103(e) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1702(e))) in a Federal district court only if the person has exhausted the administrative hearings and appeals procedures established by the Department of the Interior, including having filed a timely appeal and a request for stay.

(2) An issue may be considered in the judicial review of a decision referred to in paragraph (1) only if the issue was raised in the administrative review process described in such paragraph.

(3) An exception to the requirement of exhausting the administrative review process before seeking judicial review shall be available if a Federal court finds that the agency failed or was unable to make information timely available during the administrative review process for issues of material fact. For the purposes of this paragraph, the term “timely” means within 120 calendar days after the date that the challenge to the agency action or amendment at issue is received for administrative review.

(b) ACCEPTANCE OF DONATION OF CERTAIN EXISTING PERMITS OR LEASES.—

(1) During fiscal year 2012 and thereafter, the Secretary of the Interior shall accept the donation of any valid existing permits or leases authorizing grazing on public lands within the California Desert Conservation Area. With respect to each permit or lease donated under this paragraph, the Secretary shall terminate the grazing permit or lease, ensure a permanent end (except as provided in paragraph (2)), to grazing on the land covered by the permit or lease, and make the land available for mitigation by allocating the forage to wildlife use consistent with any applicable Habitat Conservation Plan, section 10(a)(1)(B) permit, or section 7 consultation under the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.).

(2) If the land covered by a permit or lease donated under paragraph (1) is also covered by another valid existing permit or lease that is not donated under such paragraph, the Secretary of the Interior shall reduce the authorized grazing level on the land covered by the permit or lease to reflect the donation of the permit or lease under paragraph (1). To ensure that there is a permanent reduction in the level of grazing on the land covered by a permit or lease donated under paragraph (1), the Secretary shall not allow grazing use to exceed the authorized level under the remaining valid existing permit or lease that is not donated.

\* \* \* \* \*

#### TITLE IV

#### GENERAL PROVISIONS

\* \* \* \* \*

#### CONTRACTING AUTHORITIES

SEC. 412. In awarding a Federal contract with funds made available by this Act, notwithstanding Federal Government procurement and contracting laws, the Secretary of Agriculture and the Secretary of the Interior (the “Secretaries”) may, in evaluating bids and proposals, through **[fiscal year 2017]** *fiscal year 2019*, give consideration to local contractors who are from, and who provide employment and training for, dislocated and displaced workers in an economically disadvantaged rural community, including those historically timber-dependent areas that have been affected by reduced timber harvesting on Federal lands and other forest-dependent rural communities isolated from significant alternative employment opportunities: *Provided*, That notwithstanding Federal Government procurement and contracting laws the Secretaries may award contracts, grants or cooperative agreements to local non-profit entities, Youth Conservation Corps or related partnerships with State, local or non-profit youth groups, or small or micro-business or disadvantaged business: *Provided further*, That the contract, grant, or cooperative agreement is for forest hazardous fuels reduction, watershed or water quality monitoring or restoration,

wildlife or fish population monitoring, road decommissioning, trail maintenance or improvement, or habitat restoration or management: *Provided further*, That the terms “rural community” and “economically disadvantaged” shall have the same meanings as in section 2374 of Public Law 101-624 (16 U.S.C. 6612): *Provided further*, That the Secretaries shall develop guidance to implement this section: *Provided further*, That nothing in this section shall be construed as relieving the Secretaries of any duty under applicable procurement laws, except as provided in this section.

\* \* \* \* \*

## FEDERAL LANDS RECREATION ENHANCEMENT ACT

\* \* \* \* \*

### DIVISION J—OTHER MATTERS

\* \* \* \* \*

## TITLE VIII—FEDERAL LANDS RECREATION ENHANCEMENT ACT

\* \* \* \* \*

### SEC. 810. SUNSET PROVISION.

The authority of the Secretary to carry out this Act shall terminate **[September 30, 2018]** *September 30, 2019*.

\* \* \* \* \*

## DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, 2000

\* \* \* \* \*

### TITLE VIII

#### GENERAL PROVISIONS

\* \* \* \* \*

SEC. 8162. DWIGHT D. EISENHOWER MEMORIAL. (a) FINDINGS.—Congress finds that—

(1) the people of the United States feel a deep debt of gratitude to Dwight D. Eisenhower, who served as Supreme Commander of the Allied Forces in Europe in World War II and subsequently as 34th President of the United States; and

(2) an appropriate permanent memorial to Dwight D. Eisenhower should be created to perpetuate his memory and his contributions to the United States.

(b) COMMISSION.—There is established a commission to be known as the “Dwight D. Eisenhower Memorial Commission” (referred to in this section as the “Commission”).

(c) MEMBERSHIP.—The Commission shall be composed of—

(1) four persons appointed by the President, not more than two of whom may be members of the same political party;

(2) four Members of the Senate appointed by the President Pro Tempore of the Senate in consultation with the Majority Leader and Minority Leader of the Senate, of which not more

than two appointees may be members of the same political party; and

(3) four Members of the House of Representatives appointed by the Speaker of the House of Representatives in consultation with the Majority Leader and Minority Leader of the House of Representatives, of which not more than two appointees may be members of the same political party.

(d) CHAIR AND VICE CHAIR.—The members of the Commission shall select a Chair and Vice Chair of the Commission. The Chair and Vice Chair shall not be members of the same political party.

(e) VACANCIES.—Any vacancy in the Commission shall not affect its powers if a quorum is present, but shall be filled in the same manner as the original appointment.

(f) MEETINGS.—

(1) INITIAL MEETING.—Not later than 45 days after the date on which a majority of the members of the Commission have been appointed, the Commission shall hold its first meeting.

(2) SUBSEQUENT MEETINGS.—The Commission shall meet at the call of the Chair.

(g) QUORUM.—A majority of the members of the Commission shall constitute a quorum but a lesser number of members may hold hearings.

(h) NO COMPENSATION.—A member of the Commission shall serve without compensation, but may be reimbursed for expenses incurred in carrying out the duties of the Commission.

(i) DUTIES.—The Commission shall consider and formulate plans for such a permanent memorial to Dwight D. Eisenhower, including its nature, design, construction, and location.

(j) POWERS OF THE COMMISSION.—

(1) IN GENERAL.—

(A) POWERS.—The Commission may—

(i) make such expenditures for services and materials for the purpose of carrying out this section as the Commission considers advisable from funds appropriated or received as gifts for that purpose;

(ii) solicit and accept contributions to be used in carrying out this section or to be used in connection with the construction or other expenses of the memorial;

(iii) hold hearings and enter into contracts;

(iv) enter into contracts for specialized or professional services as necessary to carry out this section; and

(v) take such actions as are necessary to carry out this section.

(B) SPECIALIZED OR PROFESSIONAL SERVICES.—Services under subparagraph (A)(iv) may be—

(i) obtained without regard to the provisions of title 5, United States Code, including section 3109 of that title; and

(ii) may be paid without regard to the provisions of title 5, United States Code, including chapter 51 and subchapter III of chapter 53 of that title.

(2) GIFTS OF PROPERTY.—The Commission may accept gifts of real or personal property to be used in carrying out this sec-

tion, including to be used in connection with the construction or other expenses of the memorial.

(3) **FEDERAL COOPERATION.**—At the request of the Commission, a Federal department or agency may provide any information or other assistance to the Commission that the head of the Federal department or agency determines to be appropriate.

(4) **POWERS OF MEMBERS AND AGENTS.**—

(A) **IN GENERAL.**—If authorized by the Commission, any member or agent of the Commission may take any action that the Commission is authorized to take under this section.

(B) **ARCHITECT.**—The Commission may appoint an architect as an agent of the Commission to—

(i) represent the Commission on various governmental source selection and planning boards on the selection of the firms that will design and construct the memorial; and

(ii) perform other duties as designated by the Chairperson of the Commission.

(C) **TREATMENT.**—An authorized member or agent of the Commission (including an individual appointed under subparagraph (B)) providing services to the Commission shall be considered an employee of the Federal Government in the performance of those services for the purposes of chapter 171 of title 28, United States Code, relating to tort claims.

(5) **TRAVEL.**—Each member of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.

(k) **REPORTS.**—The Commission shall—

(1) report the plans under subsection (i), together with recommendations, to the President and the Congress at the earliest practicable date; and

(2) in the interim, make annual reports on its progress to the President and the Congress.

(l) **APPLICABILITY OF OTHER LAWS.**—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Commission.

(m) **AUTHORITY TO ESTABLISH MEMORIAL.**—

(1) **IN GENERAL.**—The Commission may establish a permanent memorial to Dwight D. Eisenhower on land under the jurisdiction of the Secretary of the Interior in the District of Columbia or its environs.

(2) **COMPLIANCE WITH STANDARDS FOR COMMEMORATIVE WORKS.**—The establishment of the memorial shall be in accordance with the Commemorative Works Act (40 U.S.C. 1001 et seq.).

(3) **EXPIRATION.**—Any reference in section 8903(e) of title 40, U.S.C. to the expiration at the end of, or extension beyond, a 7-year period shall be considered to be a reference to an expiration on, or extension beyond, [September 30, 2017] *September 30, 2018*.



## (n) MEMORIAL FUND.—

(1) ESTABLISHMENT.—There is created in the Treasury a fund for the memorial to Dwight D. Eisenhower that includes amounts contributed under subsection (j)(2).

(2) USE OF FUND.—The fund shall be used for the expenses of establishing the memorial.

(3) INTEREST.—The Secretary of the Treasury shall credit to the fund the interest on obligations held in the fund.

## (o) STAFF AND SUPPORT SERVICES.—

## (1) IN GENERAL.—

(A) POWERS.—The Commission may—

(i) make such expenditures for services and materials for the purpose of carrying out this section as the Commission considers advisable from funds appropriated or received as gifts for that purpose;

(ii) solicit and accept contributions to be used in carrying out this section or to be used in connection with the construction or other expenses of the memorial;

(iii) hold hearings and enter into contracts;

(iv) enter into contracts for specialized or professional services as necessary to carry out this section; and

(v) take such actions as are necessary to carry out this section.

(B) SPECIALIZED OR PROFESSIONAL SERVICES.—Services under subparagraph (A)(iv) may be—

(i) obtained without regard to the provisions of title 5, United States Code, including section 3109 of that title; and

(ii) may be paid without regard to the provisions of title 5, United States Code, including chapter 51 and subchapter III of chapter 53 of that title.

(2) GIFTS OF PROPERTY.—The Commission may accept gifts of real or personal property to be used in carrying out this section, including to be used in connection with the construction or other expenses of the memorial.

(3) FEDERAL COOPERATION.—At the request of the Commission, a Federal department or agency may provide any information or other assistance to the Commission that the head of the Federal department or agency determines to be appropriate.

## (4) POWERS OF MEMBERS AND AGENTS.—

(A) IN GENERAL.—If authorized by the Commission, any member or agent of the Commission may take any action that the Commission is authorized to take under this section.

(B) ARCHITECT.—The Commission may appoint an architect as an agent of the Commission to—

(i) represent the Commission on various governmental source selection and planning boards on the selection of the firms that will design and construct the memorial; and

(ii) perform other duties as designated by the Chairperson of the Commission.

(C) TREATMENT.—An authorized member or agent of the Commission (including an individual appointed under subparagraph (B)) providing services to the Commission shall be considered an employee of the Federal Government in the performance of those services for the purposes of chapter 171 of title 28, United States Code, relating to tort claims.

(5) TRAVEL.—Each member of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.

(p) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as necessary to carry out this section.

(q) APPROPRIATION OF FUNDS.—In addition to amounts provided elsewhere in this Act, there is appropriated to the Commission \$300,000, to remain available until expended.

\* \* \* \* \*

## CHESAPEAKE BAY INITIATIVE ACT OF 1998

\* \* \* \* \*

## TITLE V—CHESAPEAKE BAY INITIATIVE

\* \* \* \* \*

### SEC. 502. CHESAPEAKE BAY GATEWAYS AND WATERTRAILS.

(a) CHESAPEAKE BAY GATEWAYS AND WATERTRAILS NETWORK.—

(1) IN GENERAL.—The Secretary of the Interior (referred to in this section as the “Secretary”), in cooperation with the Administrator of the Environmental Protection Agency (referred to in this section as the “Administrator”), shall provide technical and financial assistance, in cooperation with other Federal agencies, State and local governments, nonprofit organizations, and the private sector—

(A) to identify, conserve, restore, and interpret natural, recreational, historical, and cultural resources within the Chesapeake Bay Watershed;

(B) to identify and utilize the collective resources as Chesapeake Bay Gateways sites for enhancing public education of and access to the Chesapeake Bay;

(C) to link the Chesapeake Bay Gateways sites with trails, tour roads, scenic byways, and other connections as determined by the Secretary;

(D) to develop and establish Chesapeake Bay Watertrails comprising water routes and connections to Chesapeake Bay Gateways sites and other land resources within the Chesapeake Bay Watershed; and

(E) to create a network of Chesapeake Bay Gateways sites and Chesapeake Bay Watertrails.

(2) COMPONENTS.—Components of the Chesapeake Bay Gateways and Watertrails Network may include—

- (A) State or Federal parks or refuges;
  - (B) historic seaports;
  - (C) archaeological, cultural, historical, or recreational sites; or
  - (D) other public access and interpretive sites as selected by the Secretary.
- (b) CHESAPEAKE BAY GATEWAYS GRANTS ASSISTANCE PROGRAM.—
- (1) IN GENERAL.—The Secretary, in cooperation with the Administrator, shall establish a Chesapeake Bay Gateways Grants Assistance Program to aid State and local governments, local communities, nonprofit organizations, and the private sector in conserving, restoring, and interpreting important historic, cultural, recreational, and natural resources within the Chesapeake Bay Watershed.
- (2) CRITERIA.—The Secretary, in cooperation with the Administrator, shall develop appropriate eligibility, prioritization, and review criteria for grants under this section.
- (3) MATCHING FUNDS AND ADMINISTRATIVE EXPENSES.—A grant under this section—
- (A) shall not exceed 50 percent of eligible project costs;
  - (B) shall be made on the condition that non-Federal sources, including in-kind contributions of services or materials, provide the remainder of eligible project costs; and
  - (C) shall be made on the condition that not more than 10 percent of all eligible project costs be used for administrative expenses.
- (c) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section \$3,000,000 for each of fiscal years 1999 through ~~2017~~ 2019.

## FOREST SERVICE FACILITY REALIGNMENT AND ENHANCEMENT ACT OF 2005

\* \* \* \* \*

### TITLE V

#### FOREST SERVICE FACILITY REALIGNMENT AND ENHANCEMENT

\* \* \* \* \*

#### SEC. 503. AUTHORIZATION FOR CONVEYANCE OF FOREST SERVICE ADMINISTRATIVE SITES.

(a) CONVEYANCES AUTHORIZED.—In the manner provided by this title, the Secretary may convey an administrative site, or an interest in an administrative site, that is under the jurisdiction of the Secretary.

(b) MEANS OF CONVEYANCE.—The conveyance of an administrative site under this title may be made—

- (1) by sale;
- (2) by lease;
- (3) by exchange;
- (4) by a combination of sale and exchange; or
- (5) by such other means as the Secretary considers appropriate.

(c) **SIZE OF CONVEYANCE.**—An administrative site or compound of administrative sites disposed of in a single conveyance under this title may not exceed 40 acres.

(d) **CERTAIN LANDS EXCLUDED.**—The following Federal land may not be conveyed under this title:

(1) Any land within a unit of the National Forest System that is exclusively designated for natural area or recreational purposes.

(2) Any land included within the National Wilderness Preservation System, the Wild and Scenic River System, or a National Monument.

(3) Any land that the Secretary determines—

(A) is needed for resource management purposes or to provide access to other land or water;

(B) is surrounded by National Forest System land or other publicly owned land, if conveyance would not be in the public interest due to the creation of a non-Federal inholding that would preclude the efficient management of the surrounding land; or

(C) would be in the public interest to retain.

(e) **CONGRESSIONAL NOTIFICATIONS.**—

(1) **NOTICE OF ANTICIPATED USE OF AUTHORITY.**—As part of the annual budget justification documents provided to the Committee on Appropriations of the House of Representatives and the Committee on Appropriations of the Senate, the Secretary shall include—

(A) a list of the anticipated conveyances to be made, including the anticipated revenue that may be obtained, using the authority provided by this title or other conveyance authorities available to the Secretary;

(B) a discussion of the intended purposes of any new revenue obtained using this authority or other conveyance authorities available to the Secretary, and a list of any individual projects that exceed \$500,000; and

(C) a presentation of accomplishments of previous years using this authority or other conveyance authorities available to the Secretary.

(2) **NOTICE OF CHANGES TO CONVEYANCE LIST.**—If the Secretary proposes to convey an administrative site under this title or using other conveyance authorities available to the Secretary and the administrative site is not included on a list provided under paragraph (1)(A), the Secretary shall submit to the congressional committees specified in paragraph (3) written notice of the proposed conveyance, including the anticipated revenue that may be obtained from the conveyance.

(3) **NOTICE OF USE OF AUTHORITY.**—At least once a year, the Secretary shall submit to the Committee on Agriculture, the Committee on Appropriations, and the Committee on Resources of the House of Representatives and the Committee on Agriculture, Nutrition, and Forestry, the Committee on Appropriations, and the Committee on Energy and Natural Resources of the Senate a report containing a description of all conveyances of National Forest System land made by the Secretary under this title or other conveyance authorities during the period covered by the report.

(f) DURATION OF AUTHORITY.—The authority of the Secretary to initiate the conveyance of an administrative site under this title expires on September 30, ~~2016~~ 2018.

(g) REPEAL OF PILOT CONVEYANCE AUTHORITY.—Effective September 30, 2006, section 329 of the Department of the Interior and Related Agencies Appropriations Act, 2002 (16 U.S.C. 580d note; Public Law 107-63), is repealed. Notwithstanding the repeal of such section, the Secretary may complete the conveyance under such section of any administrative site whose conveyance was initiated under such section before that date.

\* \* \* \* \*

### JOHN F. KENNEDY CENTER ACT

\* \* \* \* \*

#### SEC. 13. AUTHORIZATION OF APPROPRIATIONS.

[(a) MAINTENANCE, REPAIR, AND SECURITY.—There is authorized to be appropriated to the Board to carry out section 4(a)(1)(H), \$22,260,000 for fiscal year 2017.]

[(b) CAPITAL PROJECTS.—There is authorized to be appropriated to the Board to carry out subparagraphs (F) and (G) of section 4(a)(1), \$14,140,000 for fiscal year 2017.]

*(a) MAINTENANCE, REPAIR, AND SECURITY.—There is authorized to be appropriated to the Board to carry out section 4(a)(1)(H), \$24,000,000 for fiscal year 2018.*

*(b) CAPITAL PROJECTS.—There is authorized to be appropriated to the Board to carry out subparagraphs (F) and (G) of section 4(a)(1), \$13,000,000 for fiscal year 2018.*

(c) JOHN F. KENNEDY CENTER PLAZA.—There is authorized to be appropriated to the Secretary of Transportation for capital costs incurred in the planning, design, engineering, and construction of the project authorized by section 12 (including roadway improvements related to the North and South Interchanges and construction of the John F. Kennedy Center Plaza, but not including construction of any buildings on the plaza) a total of \$400,000,000 for fiscal years 2003 through 2010. Such sums shall remain available until expended.

(d) PHOTOVOLTAIC SYSTEM.—There are authorized to be appropriated to the Board such sums as are necessary to carry out section 7, to remain available until expended.

(e) LIMITATION ON USE OF FUNDS.—No funds appropriated pursuant to this section may be used for any direct expense incurred in the production of a performing arts attraction, for personnel who are involved in performing arts administration (including any supply or equipment used by the personnel), or for production, staging, public relations, marketing, fundraising, ticket sales, or education. Funds appropriated directly to the Board shall not affect nor diminish other Federal funds sought for any performing arts function and may be used to reimburse the Board for that portion of costs that are Federal costs reasonably allocated to building services and theater maintenance and repair.

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## CHANGES IN APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill, which directly or indirectly change the application of existing law. In most instances these provisions have been included in prior appropriations Acts.

The bill includes the following changes in application of existing law:

## OVERALL BILL

Providing that certain appropriations remain available until expended or extends the availability of funds beyond the fiscal year where programs or projects are continuing but for which legislation does not specifically authorize such extended availability. This authority tends to result in savings by preventing the practice of committing funds on low priority projects at the end of the fiscal year to avoid losing the funds.

Limiting, in certain instances, the obligation of funds for particular functions or programs. These limitations include restrictions on the obligation of funds for administrative expenses, travel expenses, the use of consultants, and programmatic areas within the overall jurisdiction of a particular agency.

Limiting official entertainment or reception and representation expenses for selected agencies in the bill.

Continuing ongoing activities of those Federal agencies, which require annual authorization or additional legislation, which has not been enacted.

## TITLE I—DEPARTMENT OF THE INTERIOR

## BUREAU OF LAND MANAGEMENT

## MANAGEMENT OF LANDS AND RESOURCES

Providing funds to the Bureau for the management of lands and resources.

Permitting the use of fees for processing applications for permit to drill.

Permitting the use of mining fee collections for program operations.

Permitting the use of fees from communication site rentals.

## LAND ACQUISITION

Requiring that funding for the program is derived from the Land and Water Conservation Fund.

Rescinding unobligated balances from prior appropriations.

## OREGON AND CALIFORNIA GRANT LANDS

Providing funds for the Oregon and California Grant Lands.

Authorizing the transfer of certain collections from the Oregon and California Land Grants Fund to the Treasury.

RANGE IMPROVEMENTS

Allowing certain funds to be transferred to the Department of the Interior for range improvements.

SERVICE CHARGES, DEPOSITS, AND FORFEITURES

Allowing the use of certain collected funds for certain administrative costs and operation of termination of certain facilities.

Allowing the use of funds on any damaged public lands.

Authorizing the Secretary to use monies from forfeitures, compromises or settlements for improvement, protection and rehabilitation of public lands under certain conditions.

MISCELLANEOUS TRUST FUNDS

Allowing certain contributed funds to be advanced for administrative costs and other activities of the Bureau.

ADMINISTRATIVE PROVISIONS

Permitting the Bureau to enter into agreements with public and private entities, including States.

Permitting the Bureau to manage improvements to which the United States has title.

Permitting the payment of rewards for information on violations of law on Bureau lands.

Providing for cost-sharing arrangements for printing services.

Permitting the Bureau to conduct certain projects for State governments on a reimbursable basis.

Prohibiting the use of funds for the destruction of wild horses and burros.

UNITED STATES FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

Limiting funds for certain Endangered Species Act programs.

LAND ACQUISITION

Requiring that funding shall be derived from the Land and Water Conservation Fund.

Providing that funding for projects may not be used for administrative costs.

Rescinding unobligated balances from prior appropriations.

COOPERATIVE ENDANGERED SPECIES CONSERVATION FUND

Providing that a portion of the appropriation shall be derived from the Land and Water Conservation Fund.

STATE AND TRIBAL WILDLIFE GRANTS

Providing for a State and Tribal wildlife grants program.

ADMINISTRATIVE PROVISIONS

Providing that programs may be carried out by direct expenditure, contracts, grants, cooperative agreements and reimbursable agreements with public and private entities.

Providing for repair of damage to public roads.

Providing options for the purchase of land not to exceed \$1.  
 Permitting cost-shared arrangements for printing services.  
 Permitting the acceptance of donated aircraft.  
 Providing that fees collected for non-toxic shot review and approval shall be available without further appropriation for the expenses of non-toxic shot review related expenses.

#### NATIONAL PARK SERVICE

##### OPERATION OF THE NATIONAL PARK SYSTEM

Designating funds for Everglades restoration.  
 Providing for repair, rehabilitation and maintenance of National Park Service assets.

##### NATIONAL RECREATION AND PRESERVATION

Providing for expenses not otherwise provided for.

##### HISTORIC PRESERVATION

Providing for expenses derived from the Historic Preservation Fund.

##### CONSTRUCTION

Providing funds for construction, improvements, repair or replacement of physical facilities, and management planning and compliance for areas administered by the National Park Service.

Providing that a single procurement may be issued for any project funded in fiscal year 2017 with a future phase indicated in the National Park Service 5-year Line Item Construction Plan.

Providing that the solicitation and contract shall contain the availability of funds clause.

Providing that fees may be made available for the cost of adjustments and changes within the original scope of effort for projects funded by the Construction appropriation.

Providing that the Secretary of the Interior shall consult with the Committees on Appropriations in accordance with reprogramming thresholds prior to making any changes authorized by this section.

##### LAND AND WATER CONSERVATION FUND

Rescinding Land and Water Conservation Fund contract authority.

##### LAND ACQUISITION AND STATE ASSISTANCE

Requiring that funding for the program is derived from the Land and Water Conservation Fund.

Rescinding unobligated balances from prior appropriations.

##### CENTENNIAL CHALLENGE

Providing funds for Centennial Challenge projects with no less than 50 percent of the cost of each project derived from non-Federal sources.



## ADMINISTRATIVE PROVISIONS

Allowing certain franchise fees to be available for expenditure without further appropriation to extinguish or reduce liability for certain possessory interests.

Providing for the retention of administrative costs under certain Land and Water Conservation Fund programs.

Allowing National Park Service funds to be transferred to the Federal Highway Administration for purposes authorized under 23 U.S.C. 204 for reasonable administrative support costs.

## UNITED STATES GEOLOGICAL SURVEY

## SURVEYS, INVESTIGATIONS, AND RESEARCH

Providing funds to classify lands as to their mineral and water resources.

Providing funds to give engineering supervision to power permittees and Federal Energy Regulatory Commission licensees.

Providing funds to publish and disseminate data relative to the foregoing activities.

Limiting funds for the conduct of new surveys on private property without permission.

Limiting funds for cooperative topographic mapping or water resource data collection and investigations.

## ADMINISTRATIVE PROVISIONS

Allowing funds to be used for certain contracting, construction, maintenance, acquisition, and representation expenses.

Permitting the use of certain contracts, grants, and cooperative agreements.

Recognizing students and recent graduates as Federal employees for the purposes of travel and work injury compensation.

## BUREAU OF OCEAN ENERGY MANAGEMENT

Permitting funds for mineral leasing and environmental study; enforcing laws and contracts; and for matching grants.

Providing that funds may be used which shall be derived from non-refundable cost recovery fees collected in 2017.

Permitting the use of certain excess receipts from Outer Continental Shelf leasing activities.

Providing for reasonable expenses related to volunteer beach and marine cleanup activities.

Prohibiting the use of funds for regulating non-lease holders.

## BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT

Permitting funds for mineral leasing and environmental study; enforcing laws and contracts; and for matching grants.

Providing that funds may be used which shall be derived from non-refundable cost recovery fees.

Permitting the use of certain excess receipts from Outer Continental Shelf leasing activities.

Permitting the use of funds derived from non-refundable inspection fees.

Requiring that not less than 50 percent of inspection fees expended be used on personnel, expanding capacity and reviewing applications for permit to drill.

OIL SPILL RESEARCH

Providing that funds shall be derived from the Oil Spill Liability Trust Fund.

OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

REGULATION AND TECHNOLOGY

Permitting payment to State and Tribal personnel for travel and per diem expenses for training.

Permitting the use of certain offsetting collections from permit fees.

ABANDONED MINE RECLAMATION FUND

Allowing the use of debt recovery to pay for debt collection.

Allowing that certain funds made available under title IV of Public Law 95-87 may be used for any required non-Federal share of the cost of certain projects.

Allowing funds to be used for travel expenses of State and Tribal personnel while attending certain OSM training.

Providing that funds shall be used for economic and community development in conjunction with reclamation priorities.

BUREAU OF INDIAN AFFAIRS AND BUREAU OF INDIAN EDUCATION

OPERATION OF INDIAN PROGRAMS

Limiting funds for official reception and representation expenses.

Limiting funds for welfare assistance payments, except for disaster relief.

Allowing Tribal priority allocation funds to be used for unmet welfare assistance costs.

Providing forward-funding for school operations of Bureau-funded schools and other education programs.

Providing that limited funds shall be available until expended for certain purposes.

Limiting funds for education-related administrative cost grants.

Allowing the transfer of certain forestry funds.

Allowing the use of funds to purchase uniforms or other identifying articles of clothing for personnel.

CONTRACT SUPPORT COSTS

Providing for such sums as are necessary to fully fund contract support costs.

Prohibiting the transfer of funds from any other account to fund contract support costs.

CONSTRUCTION

Providing for the transfer of Navajo irrigation project funds to the Bureau of Reclamation.

Providing that six percent of Federal Highway Trust Fund contract authority may be used for construction management costs.

Providing Safety of Dams funds on a non-reimbursable basis.  
 Requiring the use of administrative and cost accounting principles for certain school construction projects and exempting such projects from certain requirements.  
 Requiring conformance with building codes and health and safety standards.  
 Specifying the procedure for dispute resolution.  
 Limiting the control of construction projects when certain time frames have not been met.  
 Allowing reimbursement of construction costs from the Office of Special Trustee.

#### INDIAN GUARANTEED LOAN PROGRAM ACCOUNT

Limiting funds for administrative expenses and for subsidizing total loan principal.

#### ADMINISTRATIVE PROVISIONS

Allowing the use of funds for direct expenditure, contracts, cooperative agreements, compacts, and grants.  
 Allowing contracting for the San Carlos Irrigation Project.  
 Limiting the use of funds for certain contracts, grants and cooperative agreements.  
 Allowing Tribes to return appropriated funds.  
 Prohibiting funding of Alaska schools.  
 Limiting the number of schools and the expansion of grade levels in individual schools.  
 Specifying distribution of indirect and administrative costs for certain Tribes.  
 Limiting the expansion of satellite school locations.

#### DEPARTMENTAL OFFICES

##### OFFICE OF THE SECRETARY, SALARIES AND EXPENSES

Allowing the use of certain funds for official reception and representation expenses.  
 Permitting payments to former Bureau of Mines workers.  
 Designating funds for consolidated appraisal services to be derived from the Land and Water Conservation Fund.

#### ADMINISTRATIVE PROVISIONS

Allowing certain payments authorized for the Payments in Lieu of Taxes Program to be retained for administrative expenses.  
 Providing that the amounts provided are the only amounts available for payments authorized under chapter 69 of title 31, United States Code.  
 Providing that in the event sums appropriated are insufficient to make the full payments then the payment to each local government shall be made proportionally.  
 Providing that the Secretary may make adjustments to payment to individual units of local government to correct for prior overpayments or underpayments.  
 Providing that no Payments in Lieu of Taxes Program payment be made to otherwise eligible units of local government if the computed amount of the payment is less than \$100.

## INSULAR AFFAIRS

## ASSISTANCE TO TERRITORIES

Designating funds for various programs and for salaries and expenses of the Office of Insular Affairs.

Allowing audits of the financial transactions of the Territorial and Insular governments by the GAO.

Providing grant funding under certain terms of the Agreement of the Special Representatives on Future United States Financial Assistance for the Northern Mariana Islands.

Providing for capital infrastructure in various Territories.

Allowing appropriations for disaster assistance to be used as non-Federal matching funds for hazard mitigation grants.

## ADMINISTRATIVE PROVISIONS, INSULAR AFFAIRS

Allowing, at the request of the Governor of Guam, for certain discretionary or mandatory funds to be used to assist securing certain rural electrification loans through the U.S. Department of Agriculture.

## OFFICE OF SPECIAL TRUSTEE FOR AMERICAN INDIANS

## FEDERAL TRUST PROGRAMS

Limiting the amount of funding available for the historical accounting of Indian trust fund accounts.

Allowing transfers to other Department of the Interior accounts.

Providing no-year funding for certain Indian Self-Determination Act grants.

Exempting quarterly statements for Indian trust accounts \$15 or less.

Requiring annual statements and records maintenance for Indian trust accounts.

Limiting use of funds to correct administrative errors in Indian trust accounts.

Permitting the use of recoveries from erroneous payments pursuant to Indian trust accounts.

Exempting reconciliation of Special Deposit Accounts with low balances in certain circumstances.

Allowing for limited aggregation of trust accounts of individuals whose whereabouts are unknown.

## DEPARTMENT WIDE PROGRAMS

## WILDLAND FIRE MANAGEMENT

Providing funds for wildland fire management.

Designating funds for renovation or construction of fire facilities and designating funds for Wildfire suppression operations.

Permitting the repayments of funds transferred from other accounts for firefighting.

Designating funds for hazardous fuels and burned area rehabilitation.

Permitting the use of funds for lodging and subsistence of firefighters.

Permitting the use of grants, contracts and cooperative agreements for hazardous fuels reduction, including cost-sharing and local assistance.

Permitting cost-sharing of cooperative agreements with non-Federal entities under certain circumstances.

Providing for local competition for hazardous fuel reduction activities.

Permitting reimbursement to the U.S. Fish and Wildlife Service and the National Marine Fisheries Service for consultation activities under the Endangered Species Act.

Providing certain terms for leases of real property with local governments.

Providing for the transfer of funds between the Department of the Interior and the Department of Agriculture for wildland fire management.

Providing funds for support of Federal emergency response actions.

Allowing for international forestry assistance to or through the Department of State.

#### CENTRAL HAZARDOUS MATERIALS FUND

Providing funds for response action, including associated activities, performed pursuant to the Comprehensive Environmental Response, Compensation, and Liability Act.

#### WORKING CAPITAL FUND

Allowing funds for the financial and business management system and information technology improvement.

Prohibiting use of funds to establish reserves in the working capital fund with exceptions.

Allowing assessments for reasonable charges for training services at the National Indian Program Center and use of these funds under certain conditions.

Providing space and related facilities or the lease of related facilities, equipment or professional services of the National Indian Program Training Center to state, local and Tribal employees or other persons for cultural, educational or recreational activities.

Providing that the Secretary may enter into grants and cooperative agreements to support the Office of Natural Resource Revenue's collection and disbursement of royalties, fees, and other mineral revenue proceeds, as authorized by law.

#### ADMINISTRATIVE PROVISION

Allowing acquisition and sale of certain aircraft.

#### PAYMENTS IN LIEU OF TAXES

Extending funding for Payments in Lieu of Taxes.

#### OFFICE OF NATURAL RESOURCES REVENUE

Designating funds for mineral revenue management activities.

Allowing certain refunds of overpayments in connection with certain Indian leases.

## GENERAL PROVISIONS, DEPARTMENT OF THE INTERIOR

Allowing transfer of funds for certain reconstruction of facilities, aircraft or utilities in emergency situations.

Allowing transfer of funds in certain emergency situations, including wildfires and oil spill response, if other funds provided in other accounts will be exhausted within 30 days and a supplemental appropriation is requested as promptly as possible.

Permitting the Department to use limited funding for certain services.

Permitting the transfer of funds between the Bureau of Indian Affairs and Bureau of Indian Education and the Office of Special Trustee for American Indians and limiting amounts for historical accounting activities.

Authorizing the redistribution of Tribal Priority Allocation funds to address unmet needs.

Authorizing the acquisition of lands and leases for Ellis, Governors and Liberty Islands.

Providing the authority for the Secretary to collect nonrefundable inspection fees.

Permitting the reorganization of the Bureau of Ocean Energy Management, Enforcement and Regulation.

Permitting the Secretary of the Interior to enter into long-term agreements for wild horse and burro holding facilities.

Requiring the U.S. Fish and Wildlife Service to mark hatchery salmon.

Addressing BLM actions regarding grazing on public lands.

Continuing a provision allowing the Bureau of Indian Affairs and Bureau of Indian Education to more efficiently and effectively perform reimbursable work.

Regarding status reviews and determinations for sage-grouse pursuant to the Endangered Species Act.

Permitting the transfer of excess wild horses and burros for work purposes.

Prohibiting the use of funds to list in the National Register of Historic Places property deemed crucial to national security and military training.

Requiring the reissuance of certain final rules and prohibiting such rules from further judicial review.

Prohibiting the treatment of gray wolves range-wide as an endangered or threatened species.

## TITLE II—ENVIRONMENTAL PROTECTION AGENCY

## SCIENCE AND TECHNOLOGY

Providing for operating expenses in support of research and development.

Designating funding for National Priorities research as specified in the report accompanying this Act.

## ENVIRONMENTAL PROGRAMS AND MANAGEMENT

Allowing hire and maintenance of passenger motor vehicles and operation of aircraft and purchase of reprints and library memberships in societies or associations which issue publications to mem-

bers only or at a price to members lower than to subscribers who are not members.

Limiting amounts for official representation and reception expenses.

Providing two-year funding availability for administrative costs of Brownfields program.

Limitation of funds for the Chemical Risk Review and Reduction program.

Designating funding for National Priorities as specified in the report accompanying this Act.

Designating funding for Geographical programs as specified in the report accompanying this Act.

#### HAZARDOUS WASTE ELECTRONIC MANIFEST SYSTEM FUND

Providing for the collection and expenditure of fees.

#### HAZARDOUS SUBSTANCE SUPERFUND

Allowing distribution of funds to purchase services from other agencies under certain circumstances.

Providing for the transfer of funds within certain agency accounts.

#### LEAKING UNDERGROUND STORAGE TANK PROGRAM

Providing for grants to Federally-recognized Indian Tribes.

#### STATE AND TRIBAL ASSISTANCE GRANTS

Limiting funding amounts for certain programs.

Specifying funding for capitalization grants for the Clean Water and Drinking Water State Revolving Funds and allowing certain amounts for additional subsidies.

Designating funds for specific sections of law.

Providing waivers for certain uses of Clean Water and Drinking Water State Revolving Funds for State administrative costs for grants to federally-recognized Indian Tribes and grants to specific Territories and Freely Associated States.

Requiring that 10 percent Clean Water and 20 percent of Drinking Water funds shall be used by States for forgiveness of principal or negative interest loans.

Prohibiting the use of funds for jurisdictions that permit development or construction of additional colonia areas.

Providing certain grants under authority of Section 103, Clean Air Act.

Providing funding for environmental information exchange network initiatives grants, statistical surveys of water resources and enhancements to State monitoring programs, Tribal grants, and underground storage tank projects.

#### ADMINISTRATIVE PROVISIONS

Allowing awards of grants to federally-recognized Indian Tribes.

Authorizing the collection and obligation of pesticide registration service fees.

Authorizing the collection and obligations of TSCA fees.

Allowing the transfer of funds from the "Environmental Programs and Management" account to support the Great Lakes Res-

toration Initiative and providing for certain interagency agreements and grants to various entities in support of this effort.

Providing amounts for construction, alteration, repair, rehabilitation, and renovation of facilities.

Providing for grants to federally recognized Tribes.

Providing amounts for competitive grants under the National Estuary Program.

### TITLE III—RELATED AGENCIES

#### FOREST SERVICE

##### OFFICE OF THE UNDER SECRETARY FOR NATURAL RESOURCES AND ENVIRONMENT

Providing funds for the office of the Under Secretary for Natural Resources and Environment.

##### FOREST AND RANGELAND RESEARCH

Providing funds for forest and rangeland research.

Designating funds for the forest inventory and analysis program.

##### STATE AND PRIVATE FORESTRY

Providing for forest health management, including treatments of certain pests or invasive plants, and for restoring damaged forests, and for cooperative forestry, education and land conservation activities, and conducting an international program.

Deriving certain funds from the Land and Water Conservation Fund.

##### NATIONAL FOREST SYSTEM

Providing funds for the National Forest System.

Depositing funds in the Collaborative Forest Landscape Restoration Fund.

Designating funds for forest products.

##### CAPITAL IMPROVEMENT AND MAINTENANCE

Providing funds for construction, reconstruction, and maintenance and acquisition of buildings and other facilities and infrastructure; and for construction, capital improvement, decommissioning, and maintenance of forest roads and trails.

Requiring that funds becoming available in fiscal year 2018 for the road and trails fund (16 U.S.C. 501) shall be transferred to the Treasury.

##### LAND ACQUISITION

Requiring that funding for the program is derived from the Land and Water Conservation Fund.

##### ACQUISITION OF LANDS FOR NATIONAL FORESTS SPECIAL ACTS

Requiring that funding for the program is derived from forest receipts.



#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Requiring that funding for the program is derived from funds deposited by State, county, or municipal governments and non-Federal parties pursuant to Land Sale and Exchange Acts.

#### RANGE BETTERMENT FUND

Providing that fifty percent of monies received for grazing fees shall be used for range improvements and limiting administrative expenses to six percent.

#### GIFTS, DONATIONS AND BEQUESTS

Providing for gifts, donations and bequest per Federal law.

#### MANAGEMENT OF NATIONAL FORESTS FOR SUBSISTENCE USES

Providing funds for subsistence uses per the Alaska National Interest Lands Conservation Act.

#### WILDLAND FIRE MANAGEMENT

Permitting the use of funds for emergency rehabilitation and restoration and hazardous fuels reduction to support emergency response and wildfire suppression.

Allowing the use of wildland fire funds to repay advances from other accounts.

Allowing reimbursement of States for certain wildfire emergency activities.

Allowing funds to be available for emergency rehabilitation, hazardous fuels reduction and emergency response.

Designating funds for suppression, hazardous fuels reduction and national fire plan research.

Designating funds for State fire assistance and volunteer fire assistance Federal and State and private lands.

Providing for cooperative agreements and grants.

Allowing funds available for Community Forest Restoration Act to be used on non-Federal land.

Limiting the transfer of wildland fire management funds between the Department of the Interior and the Department of Agriculture.

Designating the use of hazardous fuels reduction funds for biomass grants.

Providing that funds designated for suppression shall be assessed for cost pools.

#### ADMINISTRATIVE PROVISIONS

Permitting the purchase of passenger motor vehicles and proceeds from the sale of aircraft may be used to purchase replacement aircraft.

Allowing funds for certain employment contracts.

Allowing funds to be used for purchase and alteration of buildings.

Allowing for acquisition of certain lands and interests.

Allowing expenses for certain volunteer activities.

Providing for the cost of uniforms.

Providing for debt collections on certain contracts.

Allowing transfer of funds in certain emergency situations if all other funds provided for wildfire suppression will be obligated within 30 days and the Secretary notifies the Committees.

Allowing funds to be used through the Agency for International Development for work in foreign countries and to support other forestry activities outside of the United States.

Allowing the Forest Service, acting for the International Program, to sign certain funding agreements with foreign governments and institutions as well as with certain domestic agencies.

Authorizing the expenditure or transfer of funds for wild horse and burro activities.

Prohibiting the transfer of funds under the Department of Agriculture transfer authority under certain conditions.

Limiting the transfer of funds for the Working Capital Fund and Department Reimbursable Program (also known as Greenbook charges).

Limiting funds to support the Youth Conservation Corps and Public Lands Corps.

Limiting the use of funds for official reception and representation expenses.

Providing for matching funds for the National Forest Foundation.

Providing for matching funds for the National Fish and Wildlife Foundation.

Allowing funds to be used for technical assistance for rural communities.

Allowing funds for payments to counties in the Columbia River Gorge National Scenic Area.

Allowing funds to be used for the Older Americans Act.

Permitting funding assessments for facilities maintenance, rent, utilities, and other support services.

Limiting funds to reimburse the Office of General Counsel at the Department of Agriculture.

Permitting eligible employees to be considered a Federal Employee.

Requiring regular reporting of unobligated balances.

Designating availability of funds appropriated in a previous fiscal year for the FLAME Wildfire Suppression Reserve Fund.

#### INDIAN HEALTH SERVICE

#### INDIAN HEALTH SERVICES

Providing that Tribal contract and grant funding is deemed obligated at the time of grant or contract award and remains available until expended.

Providing no-year funds for contract medical care including the Indian Catastrophic Health Emergency Fund.

Providing for loan repayment under sections 104 and 108 of the Indian Health Care Improvement Act with certain conditions and making the funds available for certain other purposes.

Providing for operational funds for leased space and accreditation emergencies.

Providing for the allocation of certain funds.

Providing that certain contracts and grants may be performed in two fiscal years.

Providing for use of collections and reporting of collections under Title IV of the Indian Health Care Improvement Act.

Providing no-year funding for scholarship funds.

Providing for the collection of individually identifiable health information relating to the Americans with Disabilities Act by the Bureau of Indian Affairs.

Permitting the use of Indian Health Care Improvement Fund monies for facilities improvement and providing no-year funding availability.

#### CONTRACT SUPPORT COSTS

Providing for such sums as are necessary to fully fund contract support costs.

Prohibiting the transfer of funds from any other account within the Indian Health Service to fund contract support costs.

#### INDIAN HEALTH FACILITIES

Providing that facilities funds may be used to purchase land, modular buildings and trailers.

Providing for TRANSAM equipment to be purchased from the Department of Defense.

Prohibiting the use of funds for sanitation facilities for new homes funded by the Department of Housing and Urban Development.

Allowing for the purchase of ambulances.

Providing for a demolition fund.

#### ADMINISTRATIVE PROVISIONS

Providing for per diem expenses for senior level positions.

Providing for payments for telephone service in private residences in the field, purchase of motor vehicles, aircraft and reprints.

Providing for purchase and erection of modular buildings.

Providing funds for uniforms.

Allowing funding to be used for attendance at professional meetings.

Providing that health care may be extended to non-Indians at Indian Health Service facilities, subject to charges, and for the expenditure of collected funds.

Providing for transfers of funds from the Department of Housing and Urban Development to the Indian Health Service.

Prohibiting limitations on certain Federal travel and transportation expenses.

Requiring departmental assessments to be identified in annual budget justifications.

Allowing de-obligation and re-obligation of funds applied to self-governance funding agreements.

Prohibiting the expenditure of funds to implement new eligibility regulations.

Permitting certain reimbursements for goods and services provided to Tribes.

Providing that reimbursements for training, technical assistance, or services include total costs.

Prohibiting changes in organizational structure without advance notification to Congress.

AGENCY FOR TOXIC SUBSTANCES AND DISEASE REGISTRY

TOXIC SUBSTANCES AND ENVIRONMENTAL PUBLIC HEALTH

Providing for the conduct of health studies, testing, and monitoring.

Providing deadlines for health assessments and studies.

Limiting the number of toxicological profiles.

EXECUTIVE OFFICE OF THE PRESIDENT

COUNCIL ON ENVIRONMENTAL QUALITY AND OFFICE OF ENVIRONMENTAL QUALITY

Limiting the use of funds for official reception and representation expenses.

Designating the appointment and duties of the chairman.

OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION

Providing that funds in this and prior appropriations Acts shall be used to relocate persons certified as eligible.

Providing that no person can be evicted unless a replacement home is provided.

Providing that no relocatee is provided with more than one new or replacement home.

Providing for the transfer of funds to the Department of the Interior Office of Inspector General.

CHEMICAL SAFETY AND HAZARD INVESTIGATION BOARD

Permitting use of funds for hire of passenger vehicles, uniforms or allowances with per diem rate limitations.

Limiting the number of senior level positions.

Designating the individual appointed to the position of Inspector General of the Environmental Protection Agency as the Inspector General of the Board.

Directing use of personnel and limiting position appointments within the Board.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

Limiting certain lease terms.

Providing for purchase of passenger vehicles and certain rental, repair and cleaning of uniforms.

Designating funds for certain programs and providing no-year funds.

Providing that funds may be used to support American overseas research centers.

Allowing for advance payments to independent contractors performing research services or participating in official Smithsonian presentations.

FACILITIES CAPITAL

Designating funds for maintenance, repair, rehabilitation, and construction and for consultant services.

NATIONAL GALLERY OF ART

SALARIES AND EXPENSES

Allowing payment in advance for membership in library, museum, and art associations or societies.

Allowing for purchase, repair, and cleaning of uniforms for guards and employees and allowances therefor.

Allowing purchase or rental of devices for protecting buildings and contents thereof, and maintenance, alteration, improvement, and repair of buildings, approaches, and grounds.

Providing for restoration and repair of works of art by contract under certain circumstances.

Providing no-year funds for special exhibitions.

REPAIR, RESTORATION, AND RENOVATION OF BUILDINGS

Providing lease agreements of no more than 10 years addressing space needs created by renovations under the Master Facilities Plan.

Permitting the Gallery to perform work by contract under certain circumstances.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

OPERATIONS AND MAINTENANCE

Providing funds to the John F. Kennedy Center for the Performing Arts Kennedy Center for operational and maintenance costs.

CAPITAL REPAIR AND RESTORATION

Providing funds to the John F. Kennedy Center for the Performing Arts Kennedy Center for facility repair.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

Providing funds to the Woodrow Wilson Center for Scholars.

Allowing for hire of passenger vehicles and services.

NATIONAL ENDOWMENT FOR THE ARTS

GRANTS AND ADMINISTRATION

Providing funds for the support of projects and productions in the arts, including arts education and public outreach activities.

NATIONAL ENDOWMENT FOR THE HUMANITIES

GRANTS AND ADMINISTRATION

Specifying funds to carry out the matching grants program.

Allowing obligation of National Endowment for the Humanities current and prior year funds from gifts, bequests, and devises of

money for which equal amounts have not previously been appropriated.

ADMINISTRATIVE PROVISIONS, NATIONAL FOUNDATION ON THE ARTS  
AND THE HUMANITIES

Prohibiting the use of funds for grants and contracts which do not include the text of 18 U.S.C. 1913.

Prohibiting the use of appropriated funds and permitting the use of non-appropriated funds for reception expenses.

Allowing the chairperson of the National Endowment for the Arts to approve small grants under certain circumstances.

COMMISSION OF FINE ARTS

SALARIES AND EXPENSES

Permitting the charging and use of fees for its publications and accepting gifts related to the history of the Nation's Capital.

Providing that one-tenth of one percent of funds provided may be used for official reception and representation expenses.

NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS

Providing funding for the National Capital Arts and Cultural Affairs.

NATIONAL CAPITAL PLANNING COMMISSION

Providing funding for the National Capital Planning Commission.

Providing that one-quarter of one percent may be used for official reception and representational expenses.

UNITED STATES HOLOCAUST MEMORIAL MUSEUM

Designating funds for equipment replacement.

Designating funds for repair, rehabilitation and for exhibition design and production and providing no year availability for these funds.

DWIGHT D. EISENHOWER MEMORIAL COMMISSION

SALARIES AND EXPENSES

Providing funding for the Dwight D. Eisenhower Memorial Commission.

CAPITAL CONSTRUCTION

Providing funding for design and construction of a memorial in honor of Dwight D. Eisenhower.

Providing that the contract with respect to the procurement shall contain the availability of funds clause.

Providing that funds appropriated shall satisfy the requirement for issuing a permit.

WORLD WAR I CENTENNIAL COMMISSION

SALARIES AND EXPENSES

Providing funding for the World War I Centennial Commission.

Providing that the Commission may accept support from any executive branch agency for activities of the Commission.

#### TITLE IV—GENERAL PROVISIONS

Prohibiting the use of funds to promote or oppose legislative proposals on which congressional action is incomplete.

Providing for annual appropriations unless expressly provided otherwise in this Act.

Providing for disclosure of administrative expenses, assessments and requirements for operating plans.

Continuing a limitation on accepting and processing applications for patents and on the patenting of Federal lands; permitting processing of grandfathered applications; and permitting third-party contractors to process grandfathered applications.

Continuing a provision regarding the payment of contract support costs for prior fiscal years.

Addressing the payment of contract support costs for fiscal year 2018.

Continuing a provision allowing Forest Service land management plans to be more than 15 years old if the Secretary is acting in good faith to update such plans and prohibiting the use of funds to implement new wilderness directives under the planning rule.

Limiting leasing and preleasing activities within National Monuments.

Limiting takings for acquisition of lands except under certain conditions.

Continuing a provision addressing timber sales involving Alaskan western red cedar.

Prohibiting funds to enter into certain no-bid contracts except under certain conditions.

Requiring reports to Congress to be posted on public agency websites.

Continuing a provision that delineates grant guidelines for the National Endowment for the Arts.

Continuing a provision that delineates program priorities for the programs managed by the National Endowment for the Arts.

Requiring that the Department of the Interior, the EPA, the Forest Service, and the Indian Health Service provide the Committees on Appropriations a quarterly report on the status of balances of appropriations.

Providing a one-year extension of the Federal Lands Recreation Enhancement Act.

Continuing a provision prohibiting the use of funds to promulgate or implement any regulation requiring the issuance of permits under title V of the Clean Air Act for carbon dioxide, nitrous oxide, water vapor, or methane emissions.

Continuing a provision prohibiting the use of funds to implement any provision in a rule if that provision requires mandatory reporting of greenhouse gas emissions from manure management systems.

Modifying authorities relating to the Dwight D. Eisenhower Memorial Commission.

Prohibiting the use of funds to regulate the lead content of ammunition or fishing tackle.

Extending authorities for awarding contracts for certain activities on public lands.

Extending the authority for the Chesapeake Bay Initiative.

Extending certain authorities allowing the Forest Service to renew grazing permits.

Prohibiting the use of funds to maintain or establish a computer network unless such network blocks the viewing, downloading, and exchanging of pornography.

Extending the Forest Service Facility Realignment and Enhancement Act.

Setting requirements for the use of American iron and steel for certain loans and grants.

Prohibiting the use of funds to destroy buildings or structures on Midway Island recommended for inclusion in the National Register of Historic Places.

Addressing carbon emissions from forest biomass.

Extending by one year the authorization for the John F. Kennedy Center.

Prohibiting the use of funds to require permits for the discharge of dredged or fill material for certain agriculture activities.

Authorizing the withdrawal of the Waters of the United States rule.

Addressing the implementation of national ambient air quality standards for ozone.

Prohibiting the use of funds to finalize, implement, administer, or enforce any regulation that would establish new financial responsibility requirements under CERCLA.

Prohibiting the use of funds to issue any regulation under the Solid Waste Disposal Act that applies to an animal feeding operation.

Prohibiting the use of funds to further implementation of the National Ocean Policy under Executive Order 13547.

Prohibiting the use of funds to limit recreational shooting and hunting on Federal and public lands except for public safety.

Making available vacant grazing allotments for permittees impacted by drought or wildfire.

Limits funds for activities related to wind turbines less than 24 nautical miles from the State of Maryland shoreline.

Establishing a Spending Reduction Account in the bill.

#### APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law:



[Dollars in Thousands]

	Last year of authorization	Authorization level	Appropriations in last year of authorization	Appropriations in this bill
Bureau of Land Management				
All discretionary programs	2002	Such sums...	1,862,170	1,172,790
U.S. Fish and Wildlife Service				
African Elephant Conservation Act (16 U.S.C. 4201 et seq.)	2012	5,000	1,645	2,582
Asian Elephant Conservation Act (16 U.S.C. 4201 et seq.)	2012	5,000	1,645	1,557
Coastal Barrier Resources Act of 1982, amended by Improvement Act of 2000 & Reauthorization Act of 2005	2010	2,000	1,390	1,390
Endangered Species Act (16 U.S.C. 1531 et seq.)	1992	41,500	42,373	237,266*
Great Ape Conservation Act (16 U.S.C. 6301 et seq.)	2010	5,000	2,500	1,975
Highlands Conservation Act	2014	10,000	0	10,000
Marine Mammal Protection Act (16 U.S.C. 1361 – 1407)	1999	14,768	2,008	5,460
Marine Turtle Conservation Act (16 U.S.C. 6601)	2009	5,000	2,000	1,507
National Fish and Wildlife Foundation Establishment Act (16 U.S.C. 3701 et seq.)	2010	25,000	7,537	5,009
National Wildlife Refuge Volunteer Improvement Act	2014	2,000	1,705	2,082
Neotropical Migratory Bird Conservation Act of 2000 (16 U.S.C. 6101 et seq.)	2010	6,500	5,000	3,900
Nonindigenous Aquatic Nuisance Species Prevention and Control Act (16 U.S.C. 4701 et seq.)	2002	6,000	6,000	17,941
North American Wetlands Conservation Act (16 U.S.C. 4401-4406)	2012	75,000	35,554	38,145
Partners for Fish and Wildlife Act (16 U.S.C. 3771 et seq.)	2011	75,000	60,134	52,776
Rhinoceros and Tiger Conservation Act (16 U.S.C. 5301 et seq.)	2012	10,000	2,471	3,440
U.S. Geological Survey				
Energy Resources Program (50 U.S.C. 167n, P.L. 113-40) – Helium Stewardship Act of 2013	2015	1,000	400	400
Earthquake Hazards Program (P.L. 108-360; 42 U.S.C. Sec. 7701-7709)	2009	88,900	55,126	64,303
Science Synthesis, Analysis, and Research (42 U.S.C. 15908 sec 351, P.L. 109-58)	2010	30,000	1,000	1,000
Water Resources Research Act Program (42 U.S.C. 10301 - 10303, P.L. 109-471)	2011	12,000	6,486	6,500
Bureau of Indian Affairs				
Indian Child Protection and Family Violence Prevention Act (25 U.S.C. 3210, 104 Stat. 4531, P.L. 101 630, Title IV.)	1997	30,000	26,116	52,832
Indian Tribal Justice Act, as amended by TLOA (Tribal Law and Order Act of 2010, P.L. 111-211)	2015	58,400	28,517	47,882
The Higher Education Act of 1965 (20 U.S.C. 1001 et seq P.L. 110-315)	2013	N/A	52,398	62,650
Tribally Controlled Colleges or University Assistance Act of 1978 (20 U.S.C. 1018 et seq P.L. 110-315)	2013	N/A	64,947	84,196
The Higher Education Act of 1965 (25 USC 1862 (a) and (b))	2013	N/A	6,434	7,414
Office of Insular Affairs				
Brown Tree Snake Control and Eradication Act of 2004(P.L. 108-384)	2010	No more than 3,000	3,500	3,000
Environmental Protection Agency				
Clean Air Act	1997	Such sums...	450,000	606,721
Hazardous Substance Superfund	1994	5,100	1,480,853	1,116,374

(Dollars in Thousands)				
	Last year of authorization	Authorization level	Appropriations in last year of authorization	Appropriations in this bill
Great Lakes	2008	25,000	475,000	300,000
Lake Champlain Basin	2008	11,000	3,000	0
Long Island Sound Restoration	2010	40,000	7,000	6,000
Lake Pontchartrain Basin	2011	20,000	1,000	0
Chesapeake Bay Restoration	2005	40,000	23,000	60,000
National Estuary Program	2010	35,000	33,000	26,723
State and Tribal Assistance Grants:				
Alaska and Rural Native Villages	2010	13,000	10,000	20,000
CERCLA/Brownfields Cat Grant	2006	50,000	49,000	47,745
Brownfield Revitalization Funding	2006	200,000	89,000	90,000
Clean Water SRF	1994	600,000	1,196,000	1,143,887
Diesel Emissions Reduction Grants	2016	100,000	50,000	75,000
Drinking Water SRF	2003	1,000,000	845,000	863,233
Grants for State Public Water	2003	100,000	93,000	101,963
Lead Containment Control Act of 1988	1992	Such sums...	15,000	14,049
Mexico Border	2011	—	17,000	0
Non-Point Source Management Program	1991	130,000	51,000	170,915
Pollution Control	1990	75,000	73,000	230,806
Pollution Prevention Act	1993	8,000	8,000	4,765
Radon Abatement Act	1991	10,000	9,000	8,051
Underground Storage Tanks	1988	25,000	7,000	1,498
State Hazardous Waste Program Grants	1988	60,000	67,000	99,693
Toxic Substances Control Act	1983	1,500	0	4,919
Tribal General Assistance Program	1992	Such sums	0	65,476
Underground Injection Control Grants	2003	15,000	11,000	10,506
Council on Environmental Quality, Office of Environmental Quality	1986	480	670	2,994
Office of Navajo and Hopi Indian Relocation	2008	30,000	9,000	15,431
John F. Kennedy Center	2017	36,400	36,400	36,740
National Endowment for the Arts	1993	Such sums...	174,460	145,000
National Endowment for the Humanities	1993	Such sums...	177,413	145,000

\*Appropriations in this bill for Endangered Species Act implementation are an estimate.

## COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

[In millions of dollars]

	302 (b) Allocation		This Bill	
	Budget Authority	Outlays	Budget Authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees: Subcommittee on the Department of the Interior, Environment, and Related Agencies.				
General Purpose Discretionary.....	31,456	32,314	31,456	32,308
Mandatory.....	62	62	62	62

1/ Includes outlays from prior-year budget authority.

## FIVE-YEAR OUTLAY PROJECTIONS

In compliance with section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the following table contains five-year projections associated with the budget authority provided in the accompanying bill:

[In millions of dollars]

Projection of outlays associated with the recommendation:	
2018.....	2/ 21,655
2019.....	6,163
2020.....	2,486
2021.....	1,097
2022 and future years.....	163

2/ Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the financial assistance to State and local governments is as follows:

[In millions of dollars]

	Budget Authority	Outlays
Financial assistance to State and local governments for 2018.....	6,188	2/ 6,742

2/ Excludes outlays from prior-year budget authority.



## PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

## DIRECTED RULE MAKING

Pursuant to section 3(i) of H. Res. 5 (115th Congress), the bill includes the following direct rule makings:

- 1) Endangered Species Act, gray wolves, Wyoming (in section 116 of Title I)
- 2) Endangered Species Act, gray wolves, western Great Lakes (in section 116 of Title I)
- 3) Administrative Control of Funds (Forest Service—Administrative Provisions in Title III).

## TABLE OF FUNDING RECOMMENDATIONS

The following table provides the amounts recommended by the Committee compared with the budget estimates by account.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - DEPARTMENT OF THE INTERIOR					
BUREAU OF LAND MANAGEMENT					
Management of Lands and Resources					
Land Resources:					
Soil, water and air management.....	43,609	27,034	42,497	-1,112	+15,463
Rangeland management.....	79,000	67,753	76,981	-2,019	+9,228
Forestry management.....	10,076	10,135	9,819	-257	-316
Riparian management.....	21,321	20,222	20,777	-544	+555
Cultural resources management.....	16,131	16,365	15,719	-412	-646
Wild horse and burro management.....	80,555	70,719	80,555	---	+9,836
Subtotal.....	250,692	212,228	246,348	-4,344	+34,120
Wildlife and Fisheries:					
Wildlife management.....	103,281	75,107	103,281	---	+28,174
Fisheries management.....	12,530	11,812	12,210	-320	+398
Subtotal.....	115,811	86,919	115,491	-320	+28,572
Threatened and endangered species.....					
	21,567	20,322	21,017	-550	+695
Recreation Management:					
Wilderness management.....	18,264	15,515	17,798	-466	+2,283
Recreation resources management.....	53,465	47,234	52,102	-1,363	+4,868
Subtotal.....	71,729	62,749	69,900	-1,829	+7,151

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Energy and Minerals:</b>					
Oil and gas management.....	67,574	75,927	65,851	-1,723	-10,076
Oil and gas permit processing.....	6,365	5,737	6,203	-162	+466
Oil and gas inspection and enforcement.....	48,000	48,385	46,776	-1,224	-1,609
Subtotal, Oil and gas.....	121,939	130,049	118,830	-3,109	-11,219
Coal management.....	10,868	19,015	10,591	-277	-8,424
Other mineral resources.....	10,978	12,043	10,698	-280	-1,345
Renewable energy.....	29,061	16,292	28,320	-741	+12,028
Subtotal, Energy and Minerals.....	172,846	177,399	168,439	-4,407	-8,960
<b>Reality and Ownership Management:</b>					
Alaska conveyance.....	22,000	14,447	21,439	-561	+6,992
Cadastral, lands, and reality management.....	51,480	45,892	50,167	-1,313	+4,275
Subtotal.....	73,480	60,339	71,606	-1,874	+11,267
<b>Resource Protection and Maintenance:</b>					
Resource management planning.....	52,125	38,437	52,125	---	+13,688
Abandoned mine lands.....	20,036	9,062	19,525	-511	+10,463
Resource protection and law enforcement.....	26,616	25,708	27,616	+1,000	+1,908
Hazardous materials management.....	15,463	10,780	15,069	-394	+4,289
Subtotal.....	114,240	83,987	114,335	+95	+30,348

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Transportation and Facilities Maintenance:</b>					
Annual maintenance.....	39,125	36,344	38,127	-998	+1,783
Deferred maintenance.....	29,201	26,474	28,456	-745	+1,982
Subtotal.....	68,326	62,818	66,583	-1,743	+3,765
<b>Workforce and Organizational Support:</b>					
Administrative support.....	51,139	50,368	48,396	-2,743	-1,972
Bureauwide fixed costs.....	92,649	93,176	92,176	-473	-1,000
Information technology management.....	26,077	25,163	24,412	-1,665	-751
Subtotal.....	169,865	168,707	164,984	-4,881	-3,723
<b>National landscape conservation system, base program..</b>					
Communication site management.....	36,819	27,695	35,800	-1,019	+8,105
Offsetting collections.....	2,000	2,000	2,000	---	---
Offsetting collections.....	-2,000	-2,000	-2,000	---	---
Subtotal, Management of lands and resources.....	1,095,375	963,163	1,074,503	-20,872	+111,340
<b>Mining Law Administration:</b>					
Administration.....	39,696	39,696	39,696	---	---
Offsetting collections.....	-55,000	-56,696	-56,696	-1,696	---
Subtotal, Mining Law Administration.....	-15,304	-17,000	-17,000	-1,696	---
<b>Total, Management of Lands and Resources.....</b>	<b>1,080,071</b>	<b>946,163</b>	<b>1,057,503</b>	<b>-22,568</b>	<b>+111,340</b>

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Land Acquisition</b>					
Land Acquisition.....	19,800	---	6,000	-13,800	+6,000
Emergencies, Hardships, and Inholdings.....	1,616	1,613	1,000	-616	-613
Acquisition Management.....	2,000	1,996	1,800	-200	-196
Recreational Access.....	8,000	---	4,000	-4,000	+4,000
Subtotal.....	31,416	3,609	12,800	-18,616	+9,191
Rescission.....	---	---	-1,769	-1,769	-1,769
Total, Land acquisition.....	31,416	3,609	11,031	-20,385	+7,422
<b>Oregon and California Grant Lands</b>					
Western Oregon resources management.....	94,445	81,353	92,037	-2,408	+10,684
Western Oregon information and resource data systems.....	1,798	1,313	1,752	-46	+439
Western Oregon transportation & facilities maintenance.....	9,628	6,087	9,382	-246	+3,295
Western Oregon construction and acquisition.....	335	351	326	-9	-25
Western Oregon national monument.....	779	696	759	-20	+63
Total, Oregon and California Grant Lands.....	106,985	89,800	104,256	-2,729	+14,456
<b>Range Improvements</b>					
Current appropriations.....	10,000	10,000	10,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Service Charges, Deposits, and Forfeitures</b>					
Service charges, deposits, and forfeitures .....	31,050	24,595	24,595	-6,455	---
Offsetting fees .....	-31,050	-24,595	-24,595	+6,455	---
Total, Service Charges, Deposits & Forfeitures ..	---	---	---	---	---
<b>Miscellaneous Trust Funds and Permanent Operating Funds</b>					
Current appropriations .....	24,000	24,000	24,000	---	---
TOTAL, BUREAU OF LAND MANAGEMENT .....	1,252,472	1,073,572	1,206,790	-45,682	+133,218
(Mandatory) .....	(34,000)	(34,000)	(34,000)	---	---
(Discretionary) .....	(1,218,472)	(1,039,572)	(1,172,790)	(-45,682)	(+133,218)
<b>UNITED STATES FISH AND WILDLIFE SERVICE</b>					
<b>Resource Management</b>					
Biological Services:					
Listing .....	20,515	17,122	17,122	-3,393	---
Planning and consultation .....	103,079	98,755	104,783	+1,704	+6,028

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Conservation and restoration.....	32,386	29,775	29,791	-2,605	+16
(National Wetlands Inventory).....	(3,471)	(3,464)	(3,471)	---	(+7)
(Coastal Barrier Resources Act).....	(1,390)	(1,387)	(1,390)	---	(+3)
Recovery.....	84,032	79,563	85,570	+1,538	+6,007
Subtotal.....	240,022	225,215	237,266	-2,756	+12,051
Habitat conservation:					
Partners for fish and wildlife.....	51,776	45,884	53,476	+1,700	+7,592
Coastal programs.....	13,375	11,970	13,375	---	+1,405
Subtotal.....	65,151	57,854	66,851	+1,700	+8,997
National Wildlife Refuge System:					
Wildlife and habitat management.....	231,843	224,893	231,843	---	+6,950
Visitor services.....	73,319	71,091	73,319	---	+2,228
Refuge law enforcement.....	38,054	37,929	38,054	---	+125
Conservation planning.....	2,523	---	2,523	---	+2,523
Refuge maintenance.....	136,188	136,196	138,188	---	+1,992
Subtotal.....	483,927	470,109	483,927	---	+13,818
Conservation and Enforcement:					
Migratory bird management.....	48,105	44,001	48,157	+52	+4,156
Law enforcement.....	75,053	73,002	75,053	---	+2,051
International affairs.....	15,816	14,183	15,816	---	+1,633
Subtotal.....	138,974	131,186	139,026	+52	+7,840

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Fish and Aquatic Conservation:</b>					
National fish hatchery system operations.....	55,418	51,942	55,818	+400	+3,876
Maintenance and equipment.....	22,920	19,882	22,920	---	+3,038
Aquatic habitat and species conservation.....	76,872	64,589	80,976	+4,104	+16,387
Subtotal.....	155,210	136,413	159,714	+4,504	+23,301
<b>Cooperative landscape conservation.....</b>	12,988	---	12,988	---	+12,988
<b>Science Support:</b>					
Adaptive science.....	10,517	---	8,517	-2,000	+8,517
Service science.....	6,468	---	8,468	+2,000	+8,468
Subtotal.....	16,985	---	16,985	---	+16,985
<b>General Operations:</b>					
Central office operations.....	40,569	36,965	36,965	-3,604	---
Regional office operations.....	37,722	33,574	33,574	-4,148	---
Servicewide bill paying.....	35,177	36,365	36,365	+1,188	---
National Fish and Wildlife Foundation.....	7,022	5,009	5,009	-2,013	---
National Conservation Training Center.....	25,014	18,439	18,439	-6,575	---
Subtotal.....	145,504	130,352	130,352	-15,152	---
<b>Total, Resource Management.....</b>	1,258,761	1,151,129	1,247,109	-11,652	+95,980



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Construction</b>					
Construction and rehabilitation:					
Line item construction projects.....	9,482	9,093	9,093	-389	---
Bridge and dam safety programs.....	1,972	1,232	1,972	---	+740
Nationwide engineering service.....	7,161	5,475	5,475	-1,686	---
Total, Construction.....	18,615	15,800	16,540	-2,075	+740
<b>Land Acquisition</b>					
Acquisitions.....	27,406	---	16,000	-11,406	+16,000
Emergencies, Hardships, and Inholdings	5,351	2,641	2,841	-2,710	---
Exchanges.....	1,500	1,197	1,000	-500	-197
Acquisition Management.....	12,773	12,749	10,000	-2,773	-2,749
Highlands Conservation Act Grants.....	10,000	---	10,000	---	+10,000
Recreational Access.....	2,500	---	1,000	-1,500	+1,000
Land Protection Planning.....	465	464	---	-465	-464
Subtotal.....	59,995	17,051	40,641	-19,354	+23,590
Rescission.....	---	---	-4,572	-4,572	-4,572
Total, Land Acquisition.....	59,995	17,051	36,069	-23,926	+19,018

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Cooperative Endangered Species Conservation Fund</b>					
Grants and administration:					
Conservation grants.....	10,508	10,487	10,508	---	+21
HCP assistance grants.....	9,485	6,518	9,485	---	+2,967
Administration.....	2,702	2,298	2,702	---	+404
Subtotal.....	22,695	19,303	22,695	---	+3,392
<b>Land acquisition:</b>					
Species recovery land acquisition.....	11,162	---	11,162	---	+11,162
HCP land acquisition grants to states.....	19,638	---	19,638	---	+19,638
Subtotal.....	30,800	---	30,800	---	+30,800
Subtotal, Cooperative Endangered Species Fund....	53,495	19,303	53,495	---	+34,192
Rescission.....	---	---	-3,000	-3,000	-3,000
Total, Cooperative Endangered Species Conservation Fund.....	53,495	19,303	50,495	-3,000	+31,192
<b>National Wildlife Refuge Fund</b>					
Payments in lieu of taxes.....	13,228	---	13,228	---	+13,228
<b>North American Wetlands Conservation Fund</b>					
North American Wetlands Conservation Fund.....	38,145	33,600	38,145	---	+4,545

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Neotropical Migratory Bird Conservation					
Migratory bird grants.....	3,910	3,900	3,900	-10	---
Multinational Species Conservation Fund					
African elephant conservation fund.....	2,582	2,101	2,582	---	+481
Rhinoceros and tiger conservation fund.....	3,440	2,798	3,440	---	+642
Asian elephant conservation fund.....	1,557	1,267	1,557	---	+290
Great ape conservation fund.....	1,975	1,607	1,975	---	+368
Marine turtle conservation fund.....	1,507	1,227	1,507	---	+280
Total, Multinational Species Conservation Fund..	11,061	9,000	11,061	---	+2,061
State and Tribal Wildlife Grants					
State wildlife grants (formula).....	52,000	48,919	52,000	---	+3,081
State wildlife grants (competitive).....	6,362	---	6,362	---	+6,362
Tribal wildlife grants.....	4,209	3,917	4,209	---	+292
Total, State and tribal wildlife grants.....	62,571	52,836	62,571	---	+9,735
TOTAL, U.S. FISH AND WILDLIFE SERVICE.....	1,519,781	1,302,619	1,479,118	-40,663	+176,499

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>NATIONAL PARK SERVICE</b>					
Operation of the National Park System					
Park Management:					
Resource stewardship.....	328,955	301,928	328,955	---	+27,027
Visitor services.....	252,103	223,785	252,103	---	+28,318
Park protection.....	356,643	338,198	352,443	-4,200	+14,245
Facility operations and maintenance.....	778,584	685,899	768,892	-9,692	+82,993
Park support.....	528,066	496,103	528,066	---	+31,963
Subtotal.....	2,244,351	2,045,913	2,230,459	-13,892	+184,546
External administrative costs.....					
	180,667	179,572	179,572	-1,095	---
Total, Operation of the National Park System....	2,425,018	2,225,485	2,410,031	-14,987	+184,546
National Recreation and Preservation					
Recreation programs					
Natural programs.....	589	---	---	-589	---
Cultural programs.....	13,581	12,089	12,929	-652	+840
International park affairs.....	24,562	22,408	24,815	+253	+2,407
Environmental and compliance review.....	1,648	1,310	1,631	-17	+321
Grant administration.....	433	385	433	---	+48
Heritage Partnership Programs.....	2,004	---	---	-2,004	---
Total, National Recreation and Preservation.....	19,821	809	19,821	---	+19,012
	62,638	37,001	59,629	-3,009	+22,628

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Historic Preservation Fund</b>					
State historic preservation offices.....	47,925	42,134	46,925	-1,000	+4,791
Tribal grants.....	10,485	8,966	9,485	-1,000	+519
Competitive grants.....	13,500	---	11,000	-2,500	+11,000
Save America's Treasures grants.....	5,000	---	5,000	---	+5,000
Grants to Historically Black Colleges and Universities	4,000	---	3,000	-1,000	+3,000
<b>Total, Historic Preservation Fund.....</b>	<b>80,910</b>	<b>51,100</b>	<b>75,410</b>	<b>-5,500</b>	<b>+24,310</b>
<b>Construction</b>					
<b>General Program:</b>					
Line item construction and maintenance.....	131,992	137,011	137,011	+5,019	---
Emergency and unscheduled.....	3,855	3,848	3,848	-7	---
Housing.....	2,200	2,200	2,200	---	---
Dam safety.....	1,248	1,247	1,247	-1	---
Equipment replacement.....	13,500	13,474	13,474	-26	---
Planning, construction.....	7,966	17,453	12,711	+4,742	-4,742
Construction program management.....	36,771	40,656	38,713	+1,942	-1,943
General management plans.....	11,821	10,640	10,640	-1,181	---
<b>Total, Construction.....</b>	<b>209,353</b>	<b>226,529</b>	<b>219,844</b>	<b>+10,491</b>	<b>-6,685</b>
Land and Water Conservation Fund (rescission of contract authority).....	-28,000	-28,020	-28,020	-20	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Land Acquisition and State Assistance</b>					
Assistance to States:					
State conservation grants (formula).....	94,000	---	70,000	-24,000	+70,000
State conservation grants (competitive).....	12,000	---	5,000	-7,000	+5,000
Administrative expenses.....	4,006	3,043	4,006	---	+963
Subtotal.....	110,006	3,043	79,006	-31,000	+75,963
<b>National Park Service:</b>					
Acquisitions.....	21,488	---	16,000	-5,488	+16,000
Recreational Access.....	2,000	---	1,000	-1,000	+1,000
American Battlefield Protection Program.....	10,000	8,481	10,000	---	+1,519
Emergencies, Hardships, Relocations, and Deficiencies.....	3,928	3,071	2,500	-1,428	-571
Acquisition Management.....	9,679	8,716	9,000	-679	+284
Inholdings, Donations, and Exchanges.....	4,928	3,069	3,069	-1,859	---
Subtotal.....	52,023	23,337	41,569	-10,454	+18,232
Subtotal, Land Acquisition and State Assistance.....	162,029	26,380	120,575	-41,454	+94,195
Rescission.....	---	---	-4,500	-4,500	-4,500
Total, Land Acquisition and State Assistance.....	162,029	26,380	116,075	-45,954	+89,695

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Centennial Challenge.....	20,000	14,971	15,000	-5,000	+29
TOTAL, NATIONAL PARK SERVICE.....	2,931,948	2,553,446	2,867,969	-63,979	+314,523
UNITED STATES GEOLOGICAL SURVEY					
Surveys, Investigations, and Research					
Ecosystems:					
Status and trends.....	20,473	16,834	18,873	-1,600	+2,039
Fisheries: Aquatic and endangered resources.....	21,136	15,846	20,136	-1,000	+4,290
Wildlife: Terrestrial and endangered resources.....	46,007	35,471	42,907	-3,100	+7,436
Terrestrial, Freshwater and marine environments.....	37,415	29,342	36,415	-1,000	+7,073
Invasive species.....	17,330	17,297	17,330	---	+33
Cooperative research units.....	17,371	17,338	17,371	---	+33
Total, Ecosystems.....	159,732	132,128	153,032	-6,700	+20,904
Climate and Land Use Change (FY 2017 Structure):					
Climate Variability:					
Climate science centers.....	25,335	---	---	-25,335	---
Climate research and development.....	19,295	---	---	-19,295	---
Carbon sequestration.....	8,959	---	---	-8,959	---
Subtotal.....	53,589	---	---	-53,589	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Land Use Change:					
Land remote sensing.....	85,794	---	---	-85,794	---
Land change science.....	9,892	---	---	-9,892	---
Subtotal.....	95,686	---	---	-95,686	---
Total, Climate and Land Use Change.....	149,275	---	---	-149,275	---
Land Resources (Proposed FY 2018 Structure):					
National Land Imaging.....	---	76,127	83,883	+83,883	+7,756
Land change science.....	---	19,285	19,285	+19,285	---
National and regional climate adaptation science centers.....	---	17,435	17,435	+17,435	---
Total, Land Resources.....	---	112,847	120,603	+120,603	+7,756
Energy, Minerals, and Environmental Health:					
Mineral and Energy Resources:					
Minerals resources.....	48,371	48,279	48,371	---	+92
Energy resources.....	24,695	26,125	26,125	+1,430	---
Subtotal.....	73,066	74,404	74,496	+1,430	+92



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Environmental Health:					
Contaminant biology.....	10,197	8,230	10,197	---	+1,967
Toxic substances hydrology.....	11,048	8,876	11,398	+350	+2,522
Subtotal.....	21,245	17,106	21,595	+350	+4,489
Total, Energy, Minerals, and Environmental Health.....	94,311	91,510	96,091	+1,780	+4,581
Natural Hazards:					
Earthquake hazards.....	64,303	51,388	64,303	---	+12,915
Volcano hazards.....	28,121	22,432	26,521	-1,600	+4,089
Landslide hazards.....	3,538	3,531	3,538	---	+7
Global seismographic network.....	6,653	4,986	6,653	---	+1,667
Geomagnetism.....	1,888	---	1,888	---	+1,888
Coastal/Marine Hazards and Resources.....	40,510	35,774	38,801	-1,909	+2,827
Total, Natural Hazards.....	145,013	118,111	141,504	-3,509	+23,393
Water Resources:					
Water Availability and Use Science Program.....	45,052	30,413	42,052	-3,000	+11,639
Groundwater and Streamflow Information Program.....	72,673	68,159	73,173	+500	+5,014
National Water Quality Program.....	90,529	74,470	89,029	-1,500	+14,559
Water Resources Research Act Program.....	6,500	---	6,500	---	+6,500
Total, Water Resources.....	214,754	173,042	210,754	-4,000	+37,712

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Core Science Systems:</b>					
Science, synthesis, analysis, and research.....	24,299	18,753	22,886	-1,313	+4,233
National cooperative geological mapping.....	24,397	22,281	24,397	---	+2,116
National Geospatial Program.....	67,354	51,935	67,354	---	+15,419
Total, Core Science Systems.....	116,050	92,969	114,737	-1,313	+21,768
<b>Science Support:</b>					
Administration and Management.....	81,981	69,379	77,882	-4,099	+8,503
Information Services.....	23,630	19,989	22,449	-1,181	+2,460
Total, Science Support.....	105,611	89,368	100,331	-5,280	+10,963
<b>Facilities:</b>					
Rental payments and operations & maintenance.....	93,141	104,927	94,604	+1,463	-10,323
Deferred maintenance and capital improvement.....	7,280	7,266	7,266	-14	---
Total, Facilities.....	100,421	112,193	101,870	+1,449	-10,323
TOTAL, UNITED STATES GEOLOGICAL SURVEY.....	1,085,167	922,168	1,038,922	-46,245	+116,754

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
BUREAU OF OCEAN ENERGY MANAGEMENT					
Ocean Energy Management					
Renewable energy.....	23,887	21,676	21,676	-2,211	---
Conventional energy.....	58,963	58,123	58,123	-840	---
Environmental assessment.....	68,045	73,834	73,834	+5,789	---
Executive direction.....	18,665	17,367	17,367	-1,298	---
Subtotal.....	169,560	171,000	171,000	+1,440	---
Offsetting rental receipts.....	-88,487	-55,374	-55,374	+33,113	---
Cost recovery fees.....	-6,457	-1,460	-1,460	+4,997	---
Subtotal, offsetting collections.....	-94,944	-56,834	-56,834	+38,110	---
Rescission.....	---	---	-25,000	-25,000	-25,000
TOTAL, BUREAU OF OCEAN ENERGY MANAGEMENT.....	74,616	114,166	89,166	+14,550	-25,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT					
Offshore Safety and Environmental Enforcement					
Environmental enforcement.....	8,314	4,453	4,453	-3,861	---
Operations, safety and regulation.....	144,954	151,061	148,454	+3,500	-2,607
Administrative operations.....	18,268	18,350	16,768	-1,500	-1,582
Executive direction.....	18,236	18,318	16,736	-1,500	-1,582
	-----	-----	-----	-----	-----
Subtotal.....	189,772	192,182	186,411	-3,361	-5,771
Offsetting rental receipts.....	-37,922	-23,732	-23,732	+14,190	---
Inspection fees.....	-53,000	-62,000	-50,000	+3,000	+12,000
Cost recovery fees.....	-5,608	-4,139	-4,139	+1,469	---
	-----	-----	-----	-----	-----
Subtotal, offsetting collections.....	-96,530	-89,871	-77,871	+18,659	+12,000
Rescission.....	-25,000	---	-12,000	+13,000	-12,000
	-----	-----	-----	-----	-----
Total, Offshore Safety and Environmental Enforcement.....	68,242	102,311	96,540	+28,298	-5,771
Oil Spill Research					
Oil spill research.....	14,899	12,700	12,700	-2,199	---
	=====	=====	=====	=====	=====
TOTAL, BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT.....	83,141	115,011	109,240	+26,099	-5,771
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT</b>					
Regulation and Technology					
Environmental protection.....	90,138	82,185	86,548	-3,590	+4,363
Permit fees.....	40	40	40	---	---
Offsetting collections.....	-40	-40	-40	---	---
Technology development and transfer.....	15,205	12,801	12,801	-2,404	---
Financial management.....	505	510	505	---	-5
Executive direction.....	15,169	13,936	13,936	-1,233	---
Civil penalties (indefinite).....	100	100	100	---	---
Subtotal.....	121,117	109,532	113,890	-7,227	+4,358
Civil penalties (offsetting collections).....	-100	-100	-100	---	---
Total, Regulation and Technology.....	121,017	109,432	113,790	-7,227	+4,358
Abandoned Mine Reclamation Fund					
Environmental restoration.....	9,480	6,272	9,480	---	+3,208
Technology development and transfer.....	3,544	2,087	3,544	---	+1,457
Financial management.....	6,396	5,182	5,182	-1,214	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Executive direction.....	7,743	6,466	6,466	-1,277	---
State grants.....	105,000	---	75,000	-30,000	+75,000
Total, Abandoned Mine Reclamation Fund.....	132,163	20,007	99,672	-32,491	+79,665
	=====	=====	=====	=====	=====
TOTAL, OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT.....	253,180	129,439	213,462	-39,718	+84,023
	=====	=====	=====	=====	=====
BUREAU OF INDIAN AFFAIRS AND BUREAU OF INDIAN EDUCATION					
Operation of Indian Programs					
Tribal Budget System					
Tribal Government:					
Aid to tribal government.....	27,118	25,127	28,698	+1,580	+3,571
Consolidated tribal government program.....	75,429	72,224	74,558	-871	+2,334
Self governance compacts.....	162,346	156,634	165,069	+2,723	+8,435
New tribes.....	160	160	160	---	---
Small and needy tribes.....	4,448	---	4,448	---	+4,448
Road maintenance.....	30,307	28,148	31,653	+1,346	+3,505
Tribal government program oversight.....	8,377	8,014	8,014	-363	---
	=====	=====	=====	=====	=====
Subtotal.....	308,185	290,307	312,600	+4,415	+22,293

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Human Services:					
Social services.....	52,343	34,987	52,832	+489	+17,845
Welfare assistance.....	74,773	70,794	74,650	-123	+3,856
Indian child welfare act.....	18,946	14,918	19,080	+134	+4,162
Housing improvement program.....	9,708	---	9,708	---	+9,708
Human services tribal design.....	254	243	263	+9	+20
Human services program oversight.....	3,137	3,007	3,007	-130	---
Subtotal.....	159,161	123,949	159,540	+379	+35,591
Trust - Natural Resources Management:					
Natural resources, general.....	4,953	4,829	4,829	-124	---
Irrigation operations and maintenance.....	12,905	14,009	14,009	+1,104	---
Rights protection implementation.....	39,661	28,625	40,161	+500	+11,536
Tribal management/development program.....	11,266	9,276	9,276	-1,990	---
Endangered species.....	2,685	1,302	1,302	-1,383	---
Cooperative landscape conservation.....	9,956	---	9,956	---	+9,956
Integrated resource information program.....	2,996	2,815	2,815	-181	---
Agriculture and range.....	30,769	28,822	31,096	+327	+2,274
Forestry.....	54,155	49,013	55,232	+1,077	+6,219
Water resources.....	10,450	8,534	10,581	+131	+2,047
Fish, wildlife and parks.....	15,203	12,414	15,260	+57	+2,846
Resource management program oversight.....	5,993	5,823	5,823	-170	---
Subtotal.....	200,992	165,462	200,340	-652	+34,878
Trust - Real Estate Services.....	123,092	112,046	126,708	+3,616	+14,662

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Education:</b>					
Elementary and secondary programs (forward funded) ..	575,155	520,044	578,374	+3,219	+58,330
(Tribal grant support costs) .....	(80,165)	(74,371)	(80,168)	(+3)	(+5,797)
Post secondary programs (forward funded) .....	77,207	72,689	84,196	+6,989	+11,507
Subtotal, forward funded education .....	652,362	592,733	662,570	+10,208	+69,837
Elementary and secondary programs .....	140,540	123,871	141,438	+898	+17,567
Post secondary programs .....	63,561	45,721	62,650	-911	+16,929
Education management .....	35,050	24,047	35,254	+204	+11,207
Subtotal, Education .....	891,513	786,372	901,912	+10,399	+115,540
<b>Public Safety and Justice:</b>					
Law enforcement .....	353,556	325,965	359,516	+5,960	+33,551
Tribal courts .....	30,753	21,984	30,618	-135	+8,634
Fire protection .....	1,428	1,365	1,583	+157	+218
Subtotal .....	385,735	349,314	391,717	+5,982	+42,403
Community and economic development .....	41,844	39,464	45,447	+3,603	+5,983
Executive direction and administrative services .....	228,824	215,592	223,947	-4,877	+8,355
(Amounts available until expended, account-wide) .....	(49,122)	(35,434)	(50,991)	(+1,869)	(+15,557)
Total, Operation of Indian Programs .....	2,339,346	2,082,506	2,362,211	+22,865	+279,705



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Contract Support Costs</b>					
Contract support costs.....	273,000	236,600	236,600	-36,400	---
Indian self-determination fund.....	5,000	5,000	5,000	---	---
Total, Contract Support Costs.....	278,000	241,600	241,600	-36,400	---
<b>Construction</b>					
Education.....	133,257	80,187	138,245	+4,988	+58,058
Public safety and justice.....	11,306	10,416	11,309	+3	+893
Resources management.....	36,513	40,696	40,696	+4,183	---
General administration.....	10,941	11,963	11,963	+1,022	---
Total, Construction.....	192,017	143,262	202,213	+10,196	+58,951
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians					
<b>Land Settlements:</b>					
White Earth Land Settlement Act (Admin) (P.L. 99-284)	---	624	625	+625	+1
Hoopai-Yurok Settlement Act (P.L. 100-580).....	---	250	250	+250	---
Yurok Land Acquisition (P.L. 100-580).....	---	---	---	---	---
<b>Water Settlements:</b>					
Pyramid Lake Water Rights Settlement (P.L. 101-618)...	---	142	142	+142	---
Navajo Water Resources Development Trust Fund (P.L. 111-11).....	---	4,000	4,011	+4,011	+11

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Navajo-Gallup Water Supply Project (P.L. 111-11).....	---	7,783	21,720	+21,720	+13,937
Pechanga Band of Luiseno Mission Indians Water Rights Settlement Act (P.L. 114-322).....	---	400	9,192	+9,192	+8,792
Blackfeet Water Rights Settlement (P.L. 114-322)....	---	800	19,517	+19,517	+18,717
Aamodt Water Rights Settlement Agreement (P.L. 111-291).....	---	---	---	---	---
Unallocated.....	45,045	---	---	-45,045	---
Total, Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians.....	45,045	13,999	55,457	+10,412	+41,458
Indian Guaranteed Loan Program Account					
Indian guaranteed loan program account.....	8,757	6,692	9,272	+515	+2,580
Administrative Provisions					
Rescission.....	-3,400	---	---	+3,400	---
TOTAL, BUREAU OF INDIAN AFFAIRS AND INDIAN EDUCATION.....	2,859,765	2,488,059	2,870,753	+10,988	+382,694

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>DEPARTMENTAL OFFICES</b>					
Office of the Secretary					
Leadership and administration.....	124,112	105,405	105,405	-18,707	---
Management services.....	20,475	18,535	17,535	-2,940	-1,000
Office of Natural Resources Revenue.....	126,487	---	---	-126,487	---
Total, Office of the Secretary.....	271,074	123,940	122,940	-148,134	-1,000
Insular Affairs					
Assistance to Territories					
Territorial Assistance					
Office of Insular Affairs.....	9,448	9,430	9,430	-18	---
Technical assistance.....	16,784	14,671	16,356	-428	+1,685
Maintenance assistance fund.....	4,000	1,023	3,898	-102	+2,875
Brown tree snake.....	3,500	2,837	3,000	-500	+163
Coral reef initiative.....	1,250	946	1,218	-32	+272
Empowering Insular Communities.....	3,471	2,811	3,382	-89	+571
Compact impact.....	3,000	---	2,924	-76	+2,924
Subtotal, Territorial Assistance.....	41,453	31,718	40,208	-1,245	+8,490

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
American Samoa operations grants.....	22,752	21,529	23,002	+250	+1,473
Northern Marianas covenant grants.....	27,720	27,720	27,720	---	---
Total, Assistance to Territories.....	91,925	80,967	90,930	-995	+9,963
(discretionary).....	(84,205)	(53,247)	(63,210)	(-995)	(+9,963)
(mandatory).....	(27,720)	(27,720)	(27,720)	---	---
Compact of Free Association					
Compact of Free Association - Federal services.....	2,818	2,813	2,813	-5	---
Enewetak support.....	500	473	487	-13	+14
Subtotal, Compact of Free Association.....	3,318	3,286	3,300	-18	+14
Compact payments, Palau (Title I, General Provision)...	13,147	---	---	-13,147	---
Total, Compact of Free Association.....	16,465	3,286	3,300	-13,165	+14
Total, Insular Affairs.....	108,390	84,253	94,230	-14,160	+9,977
(discretionary).....	(80,670)	(56,533)	(66,510)	(-14,160)	(+9,977)
(mandatory).....	(27,720)	(27,720)	(27,720)	---	---
Office of the Solicitor					
Legal services.....	59,091	58,951	58,951	-140	---
General administration.....	4,940	4,982	4,982	+42	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Ethics.....	1,738	1,742	1,742	+4	---
Total, Office of the Solicitor.....	65,769	65,675	65,675	-94	---
Office of Inspector General					
Audit and investigations.....	37,538	37,467	37,467	-71	---
Administrative services and information management....	12,509	12,485	12,485	-24	---
Total, Office of Inspector General.....	50,047	49,952	49,952	-95	---
Office of Special Trustee for American Indians					
Federal Trust Programs					
Program operations, support, and improvements.....	136,998	119,400	119,400	-17,598	---
(Office of Historical Accounting).....	(18,688)	(18,990)	(18,990)	(+302)	---
Executive direction.....	2,031	---	---	-2,031	---
Total, Office of Special Trustee for American Indians.....	139,029	119,400	119,400	-19,629	---
TOTAL, DEPARTMENTAL OFFICES.....	634,309	443,220	452,197	-182,112	+8,977
(Discretionary).....	(606,589)	(415,500)	(424,477)	(-182,112)	(+8,977)
(Mandatory).....	(27,720)	(27,720)	(27,720)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
DEPARTMENT-WIDE PROGRAMS					
Wildland Fire Management					
Fire Operations:					
Preparedness.....	332,784	322,179	332,784	---	+10,605
Fire suppression.....	395,000	389,406	389,406	-5,594	---
Subtotal, Fire operations.....	727,784	711,585	722,190	-5,594	+10,605
Other Operations:					
Fuels Management.....	180,000	149,466	182,500	+2,500	+33,034
Burned area rehabilitation.....	20,470	9,467	19,948	-522	+10,481
Fire facilities.....	8,427	---	8,212	-215	+8,212
Joint fire science.....	5,990	3,000	3,000	-2,990	---
Subtotal, Other operations.....	214,887	161,933	213,660	-1,227	+51,727
Total, Wildland fire management.....	942,671	873,518	935,850	-6,821	+62,332

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
FLAME Wildfire Suppression Reserve Account					
FLAME wildfire suppression reserve account (emergency)	65,000	---	---	-65,000	---
Total, all wildland fire accounts.....	1,007,671	873,518	935,850	-71,821	+62,332
Appropriations.....	(942,671)	(873,518)	(935,850)	(-6,821)	(+62,332)
Emergency appropriations.....	(65,000)	---	---	(-65,000)	---
Central Hazardous Materials Fund					
Central hazardous materials fund.....	10,010	2,000	10,010	---	+8,010
Natural Resource Damage Assessment Fund					
Damage assessments.....	2,000	1,500	1,949	-51	+449
Program management.....	2,192	1,000	2,152	-40	+1,152
Restoration support.....	2,575	1,900	2,527	-48	+627
Oil Spill Preparedness.....	1,000	200	940	-60	+740
Total, Natural Resource Damage Assessment Fund..	7,767	4,600	7,568	-199	+2,968
Working Capital Fund.....	67,100	59,472	65,388	-1,712	+5,916
Office of Natural Resources Revenue					
Natural Resources Revenue.....	---	137,757	137,757	+137,757	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Payment in Lieu of Taxes</b>					
Payments to local governments in lieu of taxes.....	465,000	396,880	465,000	---	+68,120
<b>TOTAL, DEPARTMENT-WIDE PROGRAMS</b> .....	<b>1,557,548</b>	<b>1,474,227</b>	<b>1,621,573</b>	<b>+64,025</b>	<b>+147,346</b>
Appropriations.....	(1,492,548)	(1,474,227)	(1,621,573)	(+129,025)	(+147,346)
Emergency appropriations.....	(65,000)	---	---	(-65,000)	---
<b>TOTAL, TITLE I, DEPARTMENT OF THE INTERIOR</b> .....	<b>12,251,927</b>	<b>10,615,927</b>	<b>11,949,190</b>	<b>-302,737</b>	<b>+1,333,263</b>
Appropriations.....	(12,243,327)	(10,643,947)	(12,028,051)	(-215,276)	(+1,384,104)
Rescissions.....	(-28,400)	---	(-50,841)	(-22,441)	(-50,841)
Rescissions of contract authority.....	(-28,000)	(-28,020)	(-28,020)	(-20)	---
Emergency appropriations.....	(65,000)	---	---	(-65,000)	---
(Mandatory).....	(61,720)	(61,720)	(61,720)	---	---
(Discretionary).....	(12,190,207)	(10,554,207)	(11,887,470)	(-302,737)	(+1,333,263)



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE II - ENVIRONMENTAL PROTECTION AGENCY					
Science and Technology					
Clean Air..... (GHG reporting program).....	116,541 (8,018)	85,708 ---	99,060 (6,815)	-17,481 (-1,203)	+13,352 (+6,815)
Enforcement.....	13,669	10,444	11,619	-2,050	+1,175
Homeland security.....	33,122	23,097	28,154	-4,968	+5,057
Indoor air and Radiation.....	5,997	3,339	5,097	-900	+1,758
IT / Data management / Security.....	3,089	2,725	2,725	-364	---
Operations and administration.....	68,339	79,334	79,334	+10,995	---
Pesticide licensing.....	6,027	4,996	5,123	-904	+127
Research: Air and energy.....	91,906	30,592	78,120	-13,786	+47,528
Research: Chemical safety and sustainability..... (Research: Computational toxicology)..... (Research: Endocrine disruptor).....	126,930 (21,409) (16,253)	84,189 (17,165) (10,122)	107,891 (21,409) (16,253)	-19,039 --- ---	+23,702 (+4,244) (+6,131)
Research: National priorities.....	4,100	---	4,100	---	+4,100
Research: Safe and sustainable water resources.....	106,257	68,520	90,318	-15,939	+21,798
Research: Sustainable and healthy communities.....	134,327	54,211	114,178	-20,149	+59,967
Water: Human health protection.....	3,519	3,657	3,519	---	-138
Subtotal, Science and Technology.....	713,823	450,812	629,238	-84,585	+178,426

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Rescission.....	-7,350	---	-27,000	-19,650	-27,000
Total, Science and Technology..... (by transfer from Superfund).....	706,473 (15,496)	450,812 (12,435)	602,238 (15,496)	-104,235 ---	+151,426 (+3,061)
Environmental Programs and Management					
Brownfields.....	25,593	16,082	25,500	-93	+9,418
Clean air..... (GHG reporting program).....	273,108 (95,436)	143,167 (13,580)	227,142 (81,120)	-45,966 (-14,316)	+83,975 (+67,540)
Compliance.....	101,665	86,431	96,665	-5,000	+10,234
Enforcement..... (Environmental justice).....	240,637 (6,737)	194,307 ---	204,541 (5,726)	-36,096 (-1,011)	+10,234 (+5,726)
Environmental protection: National priorities.....	12,700	---	12,700	---	+12,700

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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Geographic programs:					
Great Lakes Restoration Initiative.....	300,000	---	300,000	---	+300,000
Chesapeake Bay.....	73,000	---	60,000	-13,000	+60,000
San Francisco Bay.....	4,819	---	---	-4,819	---
Puget Sound.....	28,000	---	28,000	---	+28,000
Long Island Sound.....	8,000	---	8,000	---	+8,000
Gulf of Mexico.....	8,542	---	6,000	-2,542	+6,000
South Florida.....	1,704	---	---	-1,704	---
Lake Champlain.....	4,399	---	---	-4,399	---
Lake Pontchartrain.....	948	---	---	-948	---
Southern New England Estuaries.....	5,000	---	---	-5,000	---
Other geographic activities.....	1,445	---	---	-1,445	---
Subtotal.....	435,857	---	402,000	-33,857	+402,000
Homeland security.....	10,195	8,498	8,667	-1,528	+169
Indoor air and radiation.....	27,637	2,257	25,637	-2,000	+23,380
Information exchange / Outreach.....	126,538	83,295	107,557	-18,981	+24,262
(Children and other sensitive populations: Agency coordination).....	(6,548)	(2,018)	(5,566)	(-982)	(+3,548)
(Environmental education).....	(8,702)	---	---	(-8,702)	---
International programs.....	15,400	4,051	4,051	-11,349	---
IT / Data management / Security.....	90,536	82,066	82,066	-8,470	---
Legal/science/regulatory/economic review.....	111,414	98,446	98,446	-12,968	---
Operations and administration.....	480,751	496,483	496,483	+15,732	---
Pesticide licensing.....	102,363	85,526	100,012	-2,351	+14,486
Resource Conservation and Recovery Act (RCRA).....	104,877	73,093	100,877	-4,000	+27,784

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----	-----	-----	-----	-----	-----
Toxics risk review and prevention.....	92,521	65,036	92,521	---	+27,485
(Endocrine disruptors).....	(7,553)	---	(7,553)	---	(+7,553)
Underground storage tanks (LUST / UST).....	11,295	5,612	9,601	-1,694	+3,989
Water: Ecosystems:					
National estuary program / Coastal waterways.....	26,723	---	26,723	---	+26,723
Wetlands.....	21,065	18,115	21,065	---	+2,950
Subtotal.....	47,788	18,115	47,788	---	+29,673
Water: Human health protection.....	98,507	80,044	83,731	-14,776	+3,687
Water quality protection.....	210,417	174,975	178,855	-31,562	+3,880
General reduction.....	---	---	-6,000	-6,000	-6,000
Subtotal, Environmental Programs and Management.....	2,619,799	1,717,484	2,398,840	-220,959	+681,356
Rescission.....	-21,800	---	-41,000	-19,200	-41,000
Total, Environmental Programs and Management.....	2,597,999	1,717,484	2,357,840	-240,159	+640,356
Hazardous Waste Electronic Manifest System Fund					
E-Manifest System Fund.....	3,178	3,674	3,674	+496	---
Offsetting Collections.....	---	-3,674	-3,674	-3,674	---
Total, Hazardous Waste Electronic Manifest System Fund.....	3,178	---	---	-3,178	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of Inspector General					
Audits, evaluations, and investigations.....	41,489	37,475	40,000	-1,489	+2,525
(by transfer from Superfund).....	(8,778)	(3,900)	(7,778)	(-1,000)	(+3,878)
Buildings and Facilities					
Homeland security: Protection of EPA personnel and infrastructure.....	6,676	6,176	6,176	-500	---
Operations and administration.....	27,791	33,377	33,377	+5,586	---
Total, Buildings and Facilities.....	34,467	39,553	39,553	+5,086	---
Hazardous Substance Superfund					
Audits, evaluations, and investigations.....	8,778	3,900	7,778	-1,000	+3,878
Compliance.....	995	605	995	---	+390
Enforcement.....	166,375	99,287	154,375	-12,000	+55,088
Homeland security.....	32,616	16,999	30,616	-2,000	+13,617
Indoor air and radiation.....	1,985	---	1,985	---	+1,985
Information exchange / Outreach.....	1,328	838	1,328	---	+490
IT /data management/security.....	14,485	11,399	14,485	---	+3,086
Legal/science/regulatory/economic review.....	1,253	349	1,253	---	+904
Operations and administration.....	128,105	101,942	123,105	-5,000	+21,163
Research: Chemical safety and sustainability.....	2,824	5,305	5,305	+2,481	---
Research: Sustainable communities.....	11,463	5,655	8,982	-2,481	+3,327

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----	-----	-----	-----	-----	-----
Superfund cleanup:					
Superfund: Emergency response and removal.....	181,306	147,212	181,306	---	+34,094
Superfund: Emergency preparedness.....	7,636	7,216	7,636	---	+420
Superfund: Federal facilities.....	21,125	19,553	21,125	---	+1,572
Superfund: Remedial.....	508,495	341,803	556,100	+47,605	+214,297
Subtotal.....	718,562	515,784	766,167	+47,605	+250,383
Total, Hazardous Substance Superfund.....	1,088,769	762,063	1,116,374	+27,605	+354,311
(transfer out to Inspector General).....	(-8,778)	(-3,900)	(-7,778)	(+1,000)	(-3,878)
(transfer out to Science and Technology).....	(-15,496)	(-12,435)	(-15,496)	---	(-3,061)
Leaking Underground Storage Tank Trust Fund (LUST)					
Enforcement.....	620	559	559	-61	---
Operations and administration.....	1,352	1,346	1,346	-6	---
Research: Sustainable communities.....	320	320	320	---	---
Underground storage tanks (LUST / UST).....	89,649	45,204	89,649	---	+44,445
(LUST/UST).....	(9,240)	(6,364)	(9,240)	---	(+2,876)
(LUST cooperative agreements).....	(55,040)	(38,840)	(55,040)	---	(+16,200)
(Energy Policy Act grants).....	(25,369)	---	(25,369)	---	(+25,369)
Total, Leaking Underground Storage Tank Trust Fund.....	91,941	47,429	91,874	-67	+44,445

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<b>Inland Oil Spill Program</b>					
Compliance.....	139	124	124	-15	---
Enforcement.....	2,413	2,266	2,266	-147	---
Oil.....	14,409	12,144	14,409	---	+2,265
Operations and administration.....	584	680	584	---	-96
Research: Sustainable communities.....	664	503	664	---	+161
<b>Total, Inland Oil Spill Program.....</b>	<b>18,209</b>	<b>15,717</b>	<b>18,047</b>	<b>-162</b>	<b>+2,330</b>
<b>State and Tribal Assistance Grants (STAG)</b>					
Alaska Native villages.....	20,000	---	10,000	-10,000	+10,000
Brownfields projects.....	80,000	69,000	90,000	+10,000	+21,000
Clean water state revolving fund (SRF).....	1,393,887	1,393,887	1,143,887	-250,000	-250,000
Diesel emissions grants.....	60,000	10,000	75,000	+15,000	+65,000
Drinking water state revolving fund (SRF).....	863,233	863,233	863,233	---	---
Mexico border.....	10,000	---	---	-10,000	---
Targeted airshed grants.....	30,000	---	40,000	+10,000	+40,000
Water quality monitoring (P.L. 114-322).....	4,000	---	---	-4,000	---
<b>Subtotal, Infrastructure assistance grants.....</b>	<b>2,461,120</b>	<b>2,336,120</b>	<b>2,222,120</b>	<b>-239,000</b>	<b>-114,000</b>

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Categorical grants:					
Beaches protection.....	9,549	---	9,549	---	+9,549
Brownfields.....	47,745	33,358	47,745	---	+14,387
Environmental information.....	9,646	6,739	9,646	---	+2,907
Hazardous waste financial assistance.....	99,693	69,652	99,693	---	+30,041
Lead.....	14,049	---	14,049	---	+14,049
Nonpoint source (Sec. 319).....	170,915	---	170,915	---	+170,915
Pesticides enforcement.....	18,050	11,050	18,050	---	+7,000
Pesticides program implementation.....	12,701	8,874	12,701	---	+3,827
Pollution control (Sec. 106).....	230,806	161,257	230,806	---	+69,549
(Water quality monitoring).....	(17,848)	(12,470)	(17,848)	---	(+5,378)
Pollution prevention.....	4,765	---	4,765	---	+4,765
Public water system supervision.....	101,963	71,238	101,963	---	+30,725
Radon.....	8,051	---	8,051	---	+8,051
State and local air quality management.....	228,219	159,450	228,219	---	+68,769
Toxics substances compliance.....	4,919	3,437	4,919	---	+1,482
Tribal air quality management.....	12,829	8,963	12,829	---	+3,866
Tribal general assistance program.....	65,476	45,746	65,476	---	+19,730
Underground injection control (UIC).....	10,506	7,340	10,506	---	+3,166
Underground storage tanks.....	1,498	---	1,498	---	+1,498
Wetlands program development.....	14,661	10,243	14,661	---	+4,418
Subtotal, Categorical grants.....	1,066,041	597,347	1,066,041	---	+468,694
Total, State and Tribal Assistance Grants.....	3,527,161	2,933,467	3,288,161	-239,000	+354,694



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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Water Infrastructure Finance and Innovation Program					
Administrative Expenses.....	2,000	3,000	5,000	+3,000	+2,000
Direct Loan Subsidy.....	8,000	17,000	25,000	+17,000	+8,000
Total, Water Infrastructure Finance and Innovation Program.....	10,000	20,000	30,000	+20,000	+10,000
Administrative Provisions					
Rescission.....	-61,198	-369,000	-60,000	+1,198	+309,000
TOTAL, TITLE II, ENVIRONMENTAL PROTECTION AGENCY	8,058,488	5,655,000	7,524,087	-534,401	+1,869,087
Appropriations.....	(8,148,836)	(6,024,000)	(7,652,087)	(-496,749)	(+1,628,087)
Rescissions.....	(-90,348)	(-369,000)	(-128,000)	(-37,652)	(+241,000)
(By transfer).....	(24,274)	(16,335)	(23,274)	(-1,000)	(+6,939)
(Transfer out).....	(-24,274)	(-16,335)	(-23,274)	(+1,000)	(-6,939)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE III - RELATED AGENCIES					
DEPARTMENT OF AGRICULTURE					
FOREST SERVICE					
Under Secretary for Natural Resources and the Environment.....	---	---	875	+875	+875
Forest and Rangeland Research					
Forest inventory and analysis.....	77,000	77,000	75,037	-1,963	-1,963
Research and development programs.....	211,514	182,000	203,331	-8,183	+21,331
Total, Forest and rangeland research.....	288,514	259,000	278,368	-10,146	+19,368
State and Private Forestry					
Landscape scale restoration.....	14,000	---	13,643	-357	+13,643
Forest Health Management:					
Federal lands forest health management.....	55,500	54,205	54,084	-1,416	-121
Cooperative lands forest health management.....	39,000	36,185	38,000	-1,000	+1,815
Subtotal.....	94,500	90,390	92,084	-2,416	+1,694

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Cooperative Forestry:					
Forest stewardship.....	20,036	20,500	19,525	-511	-975
Forest legacy.....	62,347	---	36,184	-26,163	+36,184
Rescission.....	-12,002	---	---	+12,002	---
Community forest and open space conservation.....	2,000	---	1,950	-50	+1,950
Urban and community forestry.....	28,040	---	27,324	-716	+27,324
Subtotal, Cooperative Forestry.....	100,421	20,500	84,983	-15,438	+64,483
International forestry.....	8,000	7,120	8,000	---	+880
Total, State and Private Forestry.....	216,921	118,010	198,710	-18,211	+80,700
National Forest System					
Land management planning, assessment and monitoring...	182,928	165,000	178,263	-4,665	+13,263
Recreation, heritage and wilderness.....	264,595	252,880	257,848	-6,747	+4,968
Grazing management.....	56,856	50,600	56,856	---	+6,256
Hazardous Fuels.....	---	354,288	382,500	+392,500	+38,212
Forest products.....	367,805	359,121	370,305	+2,500	+11,184
Vegetation and watershed management.....	184,716	174,400	180,000	-4,716	+5,600
Wildlife and fish habitat management.....	140,466	125,000	136,430	-4,036	+11,430
Collaborative Forest Landscape Restoration Fund.....	40,000	---	38,980	-1,020	+38,980
Minerals and geology management.....	75,569	68,000	73,642	-1,927	+5,642
Landownership management.....	73,730	69,000	71,850	-1,850	+2,850
Law enforcement operations.....	126,653	129,153	129,153	+2,500	---
Total, National Forest System.....	1,513,318	1,747,442	1,885,827	+372,509	+138,385

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Capital Improvement and Maintenance</b>					
Facilities.....	71,390	11,750	69,570	-1,820	+57,820
Roads.....	175,084	75,243	170,630	-4,454	+95,387
Trails.....	77,530	12,700	75,553	-1,977	+62,853
Legacy road and trail remediation.....	40,000	---	38,980	-1,020	+38,980
Subtotal, Capital improvement and maintenance...	364,014	99,693	354,733	-9,281	+255,040
Deferral of road and trail fund payment.....	-16,000	-15,000	-15,000	+1,000	---
Total, Capital improvement and maintenance.....	348,014	84,693	339,733	-8,281	+255,040
<b>Land Acquisition</b>					
Acquisitions.....	39,413	---	12,000	-27,413	+12,000
Acquisition Management.....	7,552	7,000	7,000	-552	---
Cash Equalization.....	750	---	---	-750	---
Recreational Access.....	4,700	---	4,000	-700	+4,000
Critical Inholdings/Wilderness.....	2,000	---	2,000	---	+2,000
Total, Land Acquisition.....	54,415	7,000	25,000	-29,415	+18,000
Acquisition of land for national forests, special acts	950	850	850	-100	---
Acquisition of lands to complete land exchanges.....	216	192	192	-24	---
Range betterment fund.....	2,320	2,065	2,065	-255	---
Gifts, donations and bequests for forest and rangeland research.....	45	45	45	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Management of national forest lands for subsistence uses.....	2,500	2,225	2,225	-275	---
Wildland Fire Management					
Fire operations:					
Wildland fire preparedness.....	1,082,620	1,339,620	1,339,620	+257,000	---
Wildland fire suppression operations.....	1,248,000	1,056,818	1,056,818	-191,182	---
Subtotal, Fire operations.....	2,330,620	2,396,438	2,396,438	+65,818	---
Other operations:					
Hazardous fuels.....	390,000	---	---	-390,000	---
(Hazardous Fuels Base Program).....	(375,000)	---	---	(-375,000)	---
(Biomass Grants).....	(15,000)	---	---	(-15,000)	---
Fire plan research and development.....	19,795	17,600	19,290	-505	+1,690
Joint fire sciences program.....	---	---	---	---	---
State fire assistance.....	78,000	69,400	76,011	-1,989	+6,611
Volunteer fire assistance.....	15,000	11,600	14,618	-382	+3,018
Subtotal, Other operations.....	502,795	98,600	109,919	-392,876	+11,319
Subtotal, Wildland Fire Management.....	2,833,415	2,495,038	2,506,357	-327,058	+11,319

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
FLAME Wildfire Suppression Reserve Account					
FLAME wildfire suppression reserve account (emergency)	342,000	---	---	-342,000	---
Total, all wildland fire accounts.....	3,175,415	2,495,038	2,506,357	-669,058	+11,319
Appropriations.....	(2,833,415)	(2,495,038)	(2,506,357)	(-327,058)	(+11,319)
Emergency appropriations.....	(342,000)	---	---	(-342,000)	---
-----					
Total, Forest Service without Wildland Fire Management.....	2,427,213	2,221,522	2,733,890	+306,677	+512,368
-----					
Administrative Provisions					
Rescission.....	-6,315	---	---	+6,315	---
=====					
TOTAL, FOREST SERVICE.....	5,596,313	4,716,560	5,240,247	-356,066	+523,687
Appropriations.....	(5,272,630)	(4,716,560)	(5,240,247)	(-32,383)	(+523,687)
Rescissions.....	(-18,317)	---	---	(+18,317)	---
Emergency appropriations.....	(342,000)	---	---	(-342,000)	---
=====					

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
DEPARTMENT OF HEALTH AND HUMAN SERVICES					
INDIAN HEALTH SERVICE					
Indian Health Services					
Clinical Services:					
Hospital and health clinics.....	1,935,178	1,870,405	1,966,714	+31,536	+96,309
Dental health.....	182,597	179,751	185,920	+3,323	+6,169
Mental health.....	94,080	82,654	95,450	+1,370	+12,796
Alcohol and substance abuse.....	218,363	205,593	220,280	+1,927	+14,687
Purchased/referred care.....	928,830	914,139	928,830	---	+14,691
Indian Health Care Improvement Fund.....	---	---	130,000	+130,000	+130,000
Subtotal.....	3,359,038	3,252,542	3,527,194	+168,156	+274,652
Preventive Health:					
Public health nursing.....	78,701	77,498	80,372	+1,671	+2,874
Health education.....	18,663	18,313	18,896	+233	+583
Community health representatives.....	60,325	58,906	60,825	+500	+1,919
Immunization (Alaska).....	2,041	1,950	2,058	+17	+108
Subtotal.....	159,730	156,667	162,151	+2,421	+5,484
Other services:					
Urban Indian health.....	47,678	44,741	47,943	+265	+3,202
Indian health professions.....	49,345	43,342	49,363	+18	+6,021
Tribal management grant program.....	2,465	---	2,465	---	+2,465
Direct operations.....	70,420	72,338	72,338	+1,918	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Self-governance.....	5,786	4,735	5,806	+20	+1,071
Subtotal.....	175,694	165,156	177,915	+2,221	+12,759
Total, Indian Health Services.....	3,694,462	3,574,365	3,867,260	+172,798	+292,895
Contract Support Costs					
Contract support.....	800,000	717,970	717,970	-82,030	---
Indian Health Facilities					
Maintenance and improvement.....	75,745	60,000	77,502	+1,757	+17,502
Sanitation facilities construction.....	101,772	75,423	101,772	---	+26,349
Health care facilities construction.....	117,991	100,000	117,991	---	+17,991
Facilities and environmental health support.....	226,950	192,022	231,412	+4,462	+39,390
Equipment.....	22,966	19,511	22,966	---	+3,455
Total, Indian Health Facilities.....	545,424	446,956	551,643	+6,219	+104,687
TOTAL, INDIAN HEALTH SERVICE.....	5,039,886	4,739,291	5,136,873	+96,987	+397,582
NATIONAL INSTITUTES OF HEALTH					
National Institute of Environmental Health Sciences....	77,349	59,607	75,370	-1,979	+15,763



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
AGENCY FOR TOXIC SUBSTANCES AND DISEASE REGISTRY					
Toxic substances and environmental public health.....	74,691	62,000	72,780	-1,911	+10,780
=====					
TOTAL, DEPARTMENT OF HEALTH AND HUMAN SERVICES..	5,191,926	4,860,898	5,285,023	+93,097	+424,125
=====					
OTHER RELATED AGENCIES					
EXECUTIVE OFFICE OF THE PRESIDENT					
Council on Environmental Quality and Office of Environmental Quality.....	3,000	2,994	2,994	-6	---
CHEMICAL SAFETY AND HAZARD INVESTIGATION BOARD					
Salaries and expenses.....	11,000	9,420	11,000	---	+1,580
Rescission of no-year funds (P.L. 108-199, P.L. 108-447).....	---	-844	---	---	+844
OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION					
Salaries and expenses.....	15,431	14,970	15,431	---	+461

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT					
Payment to the Institute.....	15,212	11,596	9,835	-5,377	-1,761
SMITHSONIAN INSTITUTION					
Salaries and Expenses					
Museum and Research Institutes:					
National Air and Space Museum.....	19,853	19,693	19,693	-160	---
Smithsonian Astrophysical Observatory.....	24,393	24,450	24,393	---	-57
Major scientific instrumentation.....	4,118	4,118	4,118	---	---
Universe Center.....	184	184	184	---	---
National Museum of Natural History.....	49,205	49,407	49,205	---	-202
National Zoological Park.....	27,252	26,864	27,252	---	+388
Smithsonian Environmental Research Center.....	4,171	4,193	4,171	---	-22
Smithsonian Tropical Research Institute.....	14,344	14,386	14,344	---	-42
Biodiversity Center.....	1,530	1,543	1,530	---	-13
Arthur M. Sackler Gallery/Freer Gallery of Art.....	6,197	6,228	6,197	---	-31
Center for Folklife and Cultural Heritage.....	3,039	3,178	3,039	---	-139
Cooper-Hewitt, National Design Museum.....	5,005	4,897	4,897	-108	---
Hirshhorn Museum and Sculpture Garden.....	4,627	4,344	4,344	-283	---
National Museum of African Art.....	4,576	4,554	4,554	-22	---
World Cultures Center.....	792	284	284	-508	---
Anacostia Community Museum.....	2,329	2,336	2,329	---	-7

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Archives of American Art.....	1,909	1,916	1,909	---	-7
National Museum of African American History and Culture.....	41,564	32,987	32,987	-8,577	---
National Museum of American History.....	26,036	24,902	24,902	-1,134	---
National Museum of the American Indian.....	32,341	32,235	32,235	-106	---
National Portrait Gallery.....	6,460	6,382	6,382	-78	---
Smithsonian American Art Museum.....	10,115	9,958	9,958	-157	---
American Experience Center.....	596	601	596	---	-5
Subtotal, Museums and Research Institutes.....	290,636	279,640	279,503	-11,133	-137
Mission enabling: Program support and outreach:					
Outreach.....	9,214	9,284	9,214	---	-70
Communications.....	2,632	2,644	2,632	---	-12
Institution-wide programs.....	14,784	13,284	13,284	-1,500	---
Office of Exhibits Central.....	3,057	3,143	3,057	---	-86
Museum Support Center.....	1,890	1,891	1,890	---	-1
Museum Conservation Institute.....	3,320	3,337	3,320	---	-17
Smithsonian Institution Archives.....	2,316	2,406	2,316	---	-90
Smithsonian Institution Libraries.....	11,146	11,150	11,146	---	-4
Subtotal, Program support and outreach.....	48,359	47,139	46,859	-1,500	-280
Office of Chief Information Officer.....	51,371	52,546	51,371	---	-1,175
Administration.....	35,756	35,545	35,545	-211	---
Inspector General.....	3,499	3,512	3,499	---	-13

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Facilities services:					
Facilities maintenance.....	76,327	76,568	76,327	---	-241
Facilities operations, security and support.....	223,496	224,050	223,496	---	-554
Subtotal, Facilities services.....	299,823	300,618	299,823	---	-795
Subtotal, Mission enabling.....	438,808	439,360	437,097	-1,711	-2,263
Total, Salaries and expenses.....	729,444	719,000	716,600	-12,844	-2,400
Facilities Capital					
Revitalization.....	73,603	191,000	138,200	+64,597	-52,800
Facilities planning and design.....	20,300	27,000	20,300	---	-6,700
Construction.....	40,000	10,000	10,000	-30,000	---
Total, Facilities Capital.....	133,903	228,000	168,500	+34,597	-59,500
TOTAL, SMITHSONIAN INSTITUTION.....	863,347	947,000	885,100	+21,753	-61,900
NATIONAL GALLERY OF ART					
Salaries and Expenses					
Care and utilization of art collections.....	44,778	43,593	44,778	---	+1,185
Operation and maintenance of buildings and grounds.....	34,554	34,042	34,554	---	+512
Protection of buildings, grounds and contents.....	23,495	22,793	23,495	---	+702

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
General administration.....	30,134	29,572	30,134	---	+562
Total, Salaries and Expenses.....	132,961	130,000	132,961	---	+2,961
Repair, Restoration and Renovation of Buildings					
Base program.....	22,564	17,000	22,564	---	+5,564
TOTAL, NATIONAL GALLERY OF ART.....	155,525	147,000	155,525	---	+8,525
JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS					
Operations and maintenance.....	22,260	23,740	23,740	+1,480	---
Capital repair and restoration.....	14,140	13,000	13,000	-1,140	---
TOTAL, JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS.....	36,400	36,740	36,740	+340	---
WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS					
Salaries and expenses.....	10,500	7,474	10,000	-500	+2,526

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES					
National Endowment for the Arts					
Grants and Administration					
Grants:					
Direct grants.....	63,906	---	62,000	-1,906	+62,000
Challenge America grants.....	7,600	---	7,400	-200	+7,400
Subtotal.....	71,506	---	69,400	-2,106	+69,400
State partnerships:					
State and regional.....	37,517	---	36,250	-1,267	+36,250
Underserved set-aside.....	10,154	---	9,500	-654	+9,500
Subtotal.....	47,671	---	45,750	-1,921	+45,750
Subtotal, Grants.....	119,177	---	115,150	-4,027	+115,150
Program support:					
Administration.....	1,950	---	1,850	-100	+1,850
	28,722	29,019	28,000	-722	-1,019
Total, Arts.....	149,849	29,019	145,000	-4,849	+115,981

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
National Endowment for the Humanities					
Grants and Administration					
Grants:					
Special Initiative: The Common Good.....	7,230	---	---	-7,230	---
Federal/State partnership.....	46,000	---	48,000	+2,000	+48,000
Preservation and access.....	14,385	---	14,400	+15	+14,400
Public programs.....	12,730	---	12,730	---	+12,730
Research programs.....	13,755	---	13,780	+25	+13,780
Education programs.....	12,000	---	12,000	---	+12,000
Program development.....	500	---	500	---	+500
Digital humanities initiatives.....	4,600	---	4,600	---	+4,600
Subtotal, Grants.....	111,200	---	106,010	-5,190	+106,010
Matching Grants:					
Treasury funds.....	2,200	---	2,300	+100	+2,300
Challenge grants.....	8,500	12,400	8,700	+200	-3,700
Subtotal, Matching grants.....	10,700	12,400	11,000	+300	-1,400
-----					

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Administration.....	27,948	29,907	27,990	+42	-1,917
Total, Humanities.....	149,848	42,307	145,000	-4,848	+102,693
TOTAL, NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES.....	299,697	71,326	290,000	-9,697	+218,674
COMMISSION OF FINE ARTS					
Salaries and expenses.....	2,762	2,600	2,600	-162	---
NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS					
Grants.....	2,000	---	2,000	---	+2,000
ADVISORY COUNCIL ON HISTORIC PRESERVATION					
Salaries and expenses.....	6,493	6,400	6,400	-93	---
NATIONAL CAPITAL PLANNING COMMISSION					
Salaries and expenses.....	8,099	7,948	7,948	-151	---
UNITED STATES HOLOCAUST MEMORIAL MUSEUM					
Holocaust Memorial Museum.....	57,000	54,000	57,000	---	+3,000



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
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	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
DWIGHT D. EISENHOWER MEMORIAL COMMISSION					
Salaries and expenses.....	1,600	1,800	1,600	---	-200
Construction.....	45,000	85,000	15,000	-30,000	-70,000
	=====	=====	=====	=====	=====
Total, DWIGHT D. EISENHOWER MEMORIAL COMMISSION.	46,600	86,800	16,600	-30,000	-70,200
	=====	=====	=====	=====	=====
WOMEN'S SUFFRAGE CENTENNIAL COMMISSION					
Salaries and expenses.....	2,000	---	1,000	-1,000	+1,000
WORLD WAR I CENTENNIAL COMMISSION					
Salaries and expenses.....	---	7,000	3,000	+3,000	-4,000
	=====	=====	=====	=====	=====
TOTAL, TITLE III, RELATED AGENCIES.....	12,323,305	10,989,882	12,038,443	-284,862	+1,048,561
Appropriations.....	(11,999,622)	(10,990,726)	(12,038,443)	(+38,821)	(+1,047,717)
Rescissions.....	(-18,317)	(-844)	---	(+18,317)	(+844)
Emergency appropriations.....	(342,000)	---	---	(-342,000)	---
	=====	=====	=====	=====	=====
TITLE IV - GENERAL PROVISIONS					
Wind turbine funding limitation (Sec. 438).....	---	---	6,000	+6,000	+6,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2017  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018  
(Amounts in thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
GRAND TOTAL.....	32,633,720	27,260,809	31,517,720	-1,116,000	+4,256,911
Appropriations.....	(32,391,785)	(27,658,673)	(31,724,581)	(-667,204)	(+4,065,908)
Rescissions.....	(-137,065)	(-369,844)	(-178,841)	(-41,776)	(+191,003)
Rescissions of contract authority.....	(-28,000)	(-28,020)	(-28,020)	(-20)	---
Emergency appropriations.....	(407,000)	---	---	(-407,000)	---
(By transfer).....	(24,274)	(16,335)	(23,274)	(-1,000)	(+6,939)
(Transfer out).....	(-24,274)	(-16,335)	(-23,274)	(+1,000)	(-6,939)
(Discretionary total).....	(32,280,000)	(27,199,089)	(31,456,000)	(-824,000)	(+4,256,911)

## DISSENTING VIEWS

When Democrats controlled the Senate and White House, House Republicans passed “no budget, no pay” legislation to express their dismay with the Senate’s failure to adopt a budget. With Republicans now in full control of the House, the Senate, and the White House, the nation’s fiscal house is in a state of disrepair.

More than three months after the April 15 deadline, not only is there no conferenced budget resolution, but—as of July 20—the House and Senate have failed even to pass resolutions out of their own chambers. Meanwhile, the Appropriations Committee is left with budget caps that cut \$8 billion from Non-Defense bills compared to fiscal year 2017.

As a result, the Interior, Environment and Related Agencies (Interior) Appropriations bill falls short with insufficient funding in addition to harmful policy riders and a willful ignorance to address the reality of climate change.

The bill underfunds the Environmental Protection Agency, which has already endured deep cuts over the past seven years. Since fiscal year 2010, the EPA has been reduced by \$2.2 billion and has 2,000 fewer staff. Adjusted for inflation, EPA has already been cut 30 percent below FY 2010 levels. Despite these alarming figures, the bill reduces the EPA even further, cutting the Agency by \$528 million below the FY 2017 enacted level, which is 64 percent of the cut to the Subcommittee’s overall allocation.

We are at a defining moment in history when our actions to combat climate change will impact the world we pass on to our children, grandchildren, and great grandchildren. We cannot afford to disregard the overwhelming scientific evidence that the planet is warming, sea level is rising, and glaciers are melting. The recent and historic calving of a glacier in Antarctica the size of Delaware was a sobering reminder of the enormous consequences of a changing climate.

The planet is experiencing more severe droughts, flooding, and wildfires that threaten lives and livelihoods. Climate change has the potential to adversely impact all Americans, as even noted in a Defense Department report, hitting vulnerable populations hardest, harming productivity in key economic sectors, and saddling future generations with costly economic and environmental burdens.

Human actions play a role in climate change, and as elected leaders we cannot turn a blind eye to the obvious need for intervention. Disappointingly, the Majority ignores this reality and instead uses the Interior bill to expedite the degradation of our environment and contribute to conditions that facilitate climate change.

EPA’s regulatory role makes it the federal government’s principal agency for reducing carbon emissions. The significant cuts in this bill would impact the Agency’s ability to protect public health and

the environment, and jeopardize clean air and water for our families and future generations.

The bill also disinvests in climate change research, cutting the United States Geological Survey (USGS) by \$46 million below the FY 2017 enacted level. If the federal government is going to make educated and informed decisions, it must have the best available science, and cutting USGS research hinders the acquisition of that information. The disinvestment in these two agencies that research and mitigate climate change is reckless and irresponsible.

Further evidence of the Trump Administration's disregard for the legacy we are leaving to future generations is the blatant funding reductions for natural resource conservation and wildlife protection.

The Majority continues its assault on the Endangered Species Act in this bill, reducing funding for endangered species listing by 17 percent. This irresponsible cut opens the door for litigation and delays protecting and recovering vulnerable species.

This bill also shortchanges the Land and Water Conservation Fund (LWCF), which since its inception has protected conservation and recreation land in every State and supported tens of thousands of State and local projects. Yet, despite its merits, this bill slashes the LWCF program by a third, even though this successful program enjoys bipartisan support.

Once again the majority has failed to adopt the commonsense reforms championed in Representative Simpson's wildfire disaster funding bill. Every member of the Interior subcommittee is a co-sponsor of that bill, yet the majority has balked, citing committee jurisdiction. The Administration did not propose a fix for wildland fire funding, and the majority has not proposed an approach wherein costs associated with wildfires can be responsibly met without usurping base funding of other agencies in the Interior bill. This year, \$3.4 billion, or 11 percent of the subcommittee's total allocation, would be spent on wildland fire. It is imperative we push for a solution to this problem as we monitor the devastating fires burning in the West. Wild fire disasters should be treated like any other covered disasters, such as flooding and tornadoes, that are paid for without requiring cuts to other important programs.

Despite this bill's shortcomings in environmental protection and resource conservation, the subcommittee continues to maintain a non-partisan approach to addressing Native American issues, and the bill recommends an increase of \$106 million over the FY 2017 enacted level for programs critical to Indian Country. The increased funding for the Bureau of Indian Affairs and the Indian Health Service is critical to fulfilling our federal trust and treaty responsibilities to tribal nations, including support for health care, education, and public safety.

The bill also funds important Historic Preservation grant programs. The bill provides \$5 million for the Save America's Treasures program that preserves nationally significant sites, structures, and artifacts. Additionally, we note the bill provides \$10.5 million for the Civil Rights Initiative grant program and \$3 million for grants-in-aid to Historically Black Colleges and Universities.

We applaud the Chairman for rejecting the Administration's proposal to eliminate funding for the National Endowment for the Arts

and the National Endowment for the Humanities. These agencies honor and preserve the nation's rich cultural heritage and foster access to the arts and the humanities.

Just as problematic as funding decisions in this bill are the policy provisions that undermine clean air and water protections, block the federal government's ability to use the Endangered Species Act, and effectively repeal the Waters of the United States Rule, which protects our wetlands and waterways.

Democrats attempted to address many inadequacies through the amendment process in Committee. Ranking Member McCollum offered an amendment to remove 16 partisan riders, including those affecting the Department of the Interior and EPA. The majority strongly rejected these efforts. Ranking Member Lowey offered amendments to strike Endangered Species Act riders and prohibit drilling in the unique and pristine Arctic National Wildlife Refuge. These amendments failed along party lines, and the majority has thwarted the normal process and procedures set out in statute.

Congressman Quigley offered an amendment to prohibit closure of EPA Regional offices. These regional offices are the front line in protecting public health and safeguarding our air and water. They play a crucial role through the relationships regional staff develop with states and local government and with industry. The Republicans defeated the amendment in a partisan vote of 21–29.

The Trump Administration's withdrawal from the Paris Climate Accords fundamentally undermines American global leadership and endangers the future of our planet. Now, more than ever, it is imperative that Congress affirms the United States' commitment to addressing climate change. Congressman Cartwright offered an amendment to include report language recognizing that the consequences of climate change have the potential to adversely impact all Americans and encouraging agencies to create economically viable solutions to study and address the causes of climate change. The amendment failed, 21–29, in a partisan vote.

For all the reasons outlined, we cannot support this bill in its current form given the inclusion of ideological riders, dramatic cuts to environmental protection, and the insufficient allocation for the overall bill. Despite our current opposition, we intend to continue to work with Chairman Calvert through this year's appropriations process to produce a responsible bill that both parties can support.

BETTY MCCOLLUM.

NITA M. LOWEY.

