

ALLOCATION TO SUBCOMMITTEES OF BUDGET TOTALS
FOR FISCAL YEAR 2017

APRIL 18, 2016.—Ordered to be printed

Mr. COCHRAN, from the Committee on Appropriations,
submitted the following

REPORT

The Committee on Appropriations submits the following report pursuant to section 302(b) of the Congressional Budget Act of 1974, as amended, and section 102 of the Bipartisan Budget Act of 2015 (Public Law 114-74).

The Congressional Budget Act requires that as soon as practicable after a concurrent resolution on the budget is agreed to, the Committee on Appropriations shall submit to the Senate a report subdividing among its subcommittees the new budget authority and total outlays allocated to the Committee in the joint explanatory statement accompanying the conference report on such a resolution.

Under the provisions of section 301(a) of the Congressional Budget Act, the Congress shall complete action on a concurrent resolution on the budget no later than April 15 of each year. On November 2, 2015, the President approved the Bipartisan Budget Act of 2015. Section 102 of that act provides for the Chairman of the Committee on the Budget to file an allocation, consistent with the terms of the Bipartisan Budget Act, to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The allocation was filed by the Chairman of the Budget Committee on April 18, 2016. The allocation will remain in effect until the adoption by the Congress of a budget resolution.

This approach is not without precedent. An identical procedure for the providing of an allocation to the Committee for fiscal year 2014, and again in fiscal year 2015 was contained in the Bipartisan Budget Act of 2013. Also, for fiscal year 2012, and again in fiscal year 2013, such a procedure was contained in the Budget Control Act of 2011. No budget resolutions were adopted by Congress in any of those years. A similar procedure (S. Res. 308; 101st Congress) was agreed to in the Senate on July 12, 1990, providing an

allocation for the Committee for fiscal year 1991. The budget resolution was finally adopted on October 9, 1990. A similar resolution (S. Res. 209; 105th Congress) was agreed to in the Senate on April 2, 1998, providing an allocation for the Committee for fiscal year 1999. Conferees were unable to resolve their differences on a budget that year. In August 2004, the President approved the Department of Defense Appropriations Act, 2005 (Public Law 108-287). Section 14007 of that act set an allocation consistent with the conference report on S. Con. Res. 95, the budget resolution for fiscal year 2005. That budget conference report was never adopted by the Congress. Again, in June 2006, the President approved the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006 (Public Law 109-234). Section 7035 of that act provided section 302(a) allocations to the Committee on Appropriations for fiscal year 2007. Conferees on the fiscal year 2007 budget resolution were unable to resolve their differences.

In other years, in the absence of a budget resolution, the Committee has proceeded with internal guidance, but without any budget enforcement procedures in the Senate. In June 1984, the Committee adopted a non-binding allocation of non-defense spending. That year the budget resolution was adopted by the Congress on October 1. Again, in July 2002, the Committee adopted a non-binding allocation. That year the Senate did not consider a budget resolution for fiscal year 2003. On July 15, 2010, the Committee adopted its own "Committee Guidance". Neither the House nor the Senate considered a budget resolution for fiscal year 2011. Again, on June 20, 2013, the Committee adopted "Committee Guidance" for fiscal year 2014, which was ultimately superseded by the Bipartisan Budget Act of 2013.

The Committee notes that, under the terms of section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985, the Chairman of the Committee on the Budget may increase the 302(a) allocation of the Committee on Appropriations if certain conditions relating to funding of specific programs are met. These provisions address such programs as: costs of emergencies (sec. 251(b)(2)(A)(i)); costs of overseas contingency operations (sec. 251(b)(2)(A)(ii)); continuing disability reviews and redeterminations (sec. 251(b)(2)(B)); healthcare fraud and abuse control (sec. 251(b)(2)(C)); and disaster funding (sec. 251(b)(2)(D)).

Set forth below are the allocations to subcommittees:

SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 2017

[In millions of dollars]

Subcommittee	Discretionary			Mandatory		Total		
	Budget authority		Total	Outlays Total	Budget authority	Outlays	Budget authority	Outlays
	Security	Nonsecurity						
Agriculture, Rural Development, and Related Agencies		21,250	21,250	22,190	116,316	104,824	137,566	127,014
Commerce, Justice, Science, and Related Agencies	5,117	51,168	56,285	64,425	320	330	56,605	64,755
Defense	515,813	137	515,950	527,588	514	514	516,464	528,102
Energy and Water Development	20,023	17,514	37,537	37,561			37,537	37,561
Financial Services and General Government	33	22,360	22,393	23,518	21,937	21,930	44,330	45,448
Homeland Security	1,877	39,324	41,201	46,938	1,623	1,621	42,824	48,559
Interior, Environment, and Related Agencies		32,034	32,034	32,787	62	62	32,096	32,849
Labor, Health and Human Services, and Education, and Related Agencies		161,857	161,857	172,101	775,898	775,274	937,755	947,375
Legislative Branch		4,399	4,399	4,307	139	139	4,538	4,446
Military Construction and Veterans Affairs, and Related Agencies	7,930	75,100	83,030	83,151	101,868	101,470	184,898	184,621
State, Foreign Operations, and Related Programs		37,189	37,189	46,763	159	159	37,348	46,922
Transportation and Housing and Urban Development, and Related Agencies	275	56,199	56,474	120,471			56,474	120,471
Total	551,068	518,531	1,069,599	1,181,800	1,018,836	1,006,323	2,088,435	2,188,123

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on April 14, 2016, the Committee adopted guidance to the subcommittees for fiscal year 2017 by a recorded vote of 29–1, a quorum being present. That adopted guidance was considered favorably reported as the fiscal year 2017 section 302(b) budget allocations upon the filing on April 18, 2016, by the Chairman of the Committee on the Budget of an allocation pursuant to section 102 of the Bipartisan Budget Act of 2015 to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The vote was as follows:

Yeas	Nays
Chairman Cochran	Mr. Moran
Mr. McConnell	
Mr. Shelby	
Mr. Alexander	
Ms. Collins	
Ms. Murkowski	
Mr. Graham	
Mr. Kirk	
Mr. Blunt	
Mr. Hoeven	
Mr. Boozman	
Mrs. Capito	
Mr. Cassidy	
Mr. Lankford	
Mr. Daines	
Ms. Mikulski	
Mr. Leahy	
Mrs. Murray	
Mrs. Feinstein	
Mr. Durbin	
Mr. Reed	
Mr. Tester	
Mr. Udall	
Mrs. Shaheen	
Mr. Merkley	
Mr. Coons	
Mr. Schatz	
Ms. Baldwin	
Mr. Murphy	