

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS  
 APPROPRIATIONS BILL, 2016

JUNE 15, 2015.—Committed to the Committee of the Whole House on the State of  
 the Union and ordered to be printed

Ms. GRANGER, from the Committee on Appropriations,  
 submitted the following

R E P O R T

together with

MINORITY VIEWS

[To accompany H.R. 2772]

The Committee on Appropriations submits the following report in  
 explanation of the accompanying bill making appropriations for the  
 Department of State, foreign operations, and related programs, for  
 the fiscal year ending September 30, 2016, and for other purposes.

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## OVERVIEW

The Committee recommendation for fiscal year 2016 for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$47,834,000,000 in new discretionary budget authority, which is \$1,431,000,000 below the fiscal year 2015 enacted level (excluding emergency appropriations) and \$6,113,291,000 below the fiscal year 2016 request. Within the total funding provided, the recommendation includes \$7,334,000,000 in title VIII to address the Global War on Terrorism (GWOT), pursuant to the authority contained in section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation yields savings by terminating or not providing funding for many accounts and reducing funds for programs from the prior year and the request.

The Committee recommendation, as detailed in the bill and this report, prioritizes security programs, including embassy security and international security assistance; humanitarian, health, and development assistance; programs that promote democracy and other American ideals; and oversight, transparency, and accountability measures. The Committee also provides guidance on re-programming and notification requirements contained in the bill.

## SECURITY PROGRAMS

The Committee continues its focus on supporting programs that are critical to the national security interests of the United States, as well as the security of our allies and partners in the fight against terrorism. The bill reflects a commitment to support embassy security, diplomatic security, and international security assistance and provides the total amount requested for such activities in titles I, IV, and VIII in this Act.

### *Embassy Security*

The Committee once again prioritizes the security of our diplomatic and development staff and the facilities where they work by fully funding the fiscal year 2016 request for Embassy Security, Construction, and Maintenance and Worldwide Security Protection. When these funds are combined with planned agency contributions for new embassy construction, the level meets the funding recommendation of the Benghazi Accountability Review Board. The bill also expands reporting requirements for new embassy construction to ensure proper oversight of such funds.

### *Counterterrorism activities*

The Committee is concerned about the growing threat of terrorism globally and provides support throughout the bill for programs to address this issue.

The Committee is troubled by the flow of foreign terrorist fighters traveling to Syria, Iraq and other countries to join the Islamic State of Iraq and the Levant (ISIL) and other terrorist groups. According to the Department of State, more than 22,500 foreign fighters have traveled to Syria and Iraq. The Committee recommendation requires the Secretary of State to develop a strategy for countering foreign terrorist fighters. The Committee also provides direction to the Secretary of State to take action to deny or revoke passports of Americans traveling to join such groups, as appropriate.

The Committee recommendation provides \$104,000,000 above the fiscal year 2015 enacted level specifically to prevent and counter terrorist safe havens and to address foreign terrorist fighters. The Committee further notes the rise of terrorism in Africa and fully funds the requests for the Trans-Sahara Counterterrorism Partnership and the Partnership for Regional East Africa Counterterrorism.

#### *Middle East and North Africa*

The Committee continues to provide unwavering support for Israel's security, which is reflected by full funding for the United States-Israel Memorandum of Understanding (MOU) at \$3,100,000,000. The Committee also supports the request for security and economic assistance for Egypt and notes that maintaining security cooperation with Egypt is critical.

The Committee recommendation strongly supports Jordan by providing not less than \$1,000,000,000 to meet ongoing economic and security needs and to address the extraordinary strain Jordan faces from unrest in the region, including by hosting more than 700,000 Syrian refugees.

The Committee recommendation also provides critical assistance for Iraq to promote stability and to stop the advances of ISIL and other terrorist groups. The Committee expects that funds will be made available to promote security in all areas of Iraq, including Kurdistan. The Committee notes that a spend plan and advance notification are required before funds are obligated for Iraq, pursuant to sections 7015 and 7076 of this Act.

The Committee notes the positive steps made by Tunisia along its democratic transition, but also notes with concern the terrorist threats Tunisia faces. Therefore, the Committee recommendation includes \$134,400,000 for Tunisia, which is the same as the request, to support its democratic transition, stabilize the economy, address instability, and bolster security.

The Committee notes the ongoing unrest in Yemen. Due to the uncertain security environment and lack of a U.S. diplomatic presence inside the country to monitor assistance, there are significant challenges to providing economic, health, and security assistance. For this reason, the Committee has deferred consideration of the funding requested for fiscal year 2016. The Committee recommendation continues to support humanitarian assistance, as appropriate, but notes the difficult operating environment for implementers of such programs.

The Committee is deeply concerned about Iran's nuclear ambitions and the resulting threat to the United States and our allies. The Committee has, therefore, maintained periodic reporting requirements related to the Joint Plan of Action and any successor

agreements, so that the Congress is informed about compliance with the current agreement and any final agreement that may be reached.

#### *Afghanistan and Pakistan*

The Committee notes the continued importance of United States assistance to secure and stabilize Afghanistan and Pakistan. The Committee understands that the staffing and programming requirements in these countries will remain under continuous review and, for that reason, has not designated specific funding recommendations and directs the Administration to refine its plans for programs, facilities, and staff in consultation with the Committees on Appropriations. The Committee further requires spend plans and advance notifications before funds are obligated for Afghanistan and Pakistan, pursuant to sections 7015 and 7076 of this Act.

#### *Latin America*

To address security concerns in Latin America, the Committee recommendation provides funding above the request for assistance to Colombia, Mexico, and the Caribbean Basin. The Committee believes it is critical to continue robust support for counternarcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform activities in the region, in order to fight drug trafficking and violent crime before it reaches the borders of the United States.

The Committee remains concerned about the thousands of unaccompanied children that continue to arrive at the southern border of the United States from Central America. The Committee notes the positive steps taken by El Salvador, Guatemala and Honduras since the crisis peaked during the summer of 2014. The countries have now developed a joint plan to address shared problems in the region. The Committee prioritizes funding for these countries, but conditions assistance to ensure the commitment by these countries is sustained. The Committee recommendation provides \$296,500,000 for the Central America Regional Security Initiative to enhance border security, counter the activities of criminal gangs, drug traffickers and organized crime, and combat human smuggling and trafficking.

#### *Ukraine and Other Countries in Europe and Eurasia*

The Committee is troubled by the threat faced by Ukraine and other countries in Europe and Eurasia due to Russian aggression. The Committee recommendation provides \$524,000,000 for Ukraine, which is \$10,000,000 above the request, in order to support security and economic stability. In addition, funds are made available under International Broadcasting Operations for broadcasting to the region to counter Russian propaganda and funds are provided under Economic Support Fund to bolster independent media in Ukraine. Funding is also maintained at the fiscal year 2015 enacted level for International Disaster Assistance, and the Committee expects humanitarian assistance to be provided from this account to address the significant number of displaced people affected by conflict in Ukraine. The Committee also encourages the Overseas Private Investment Corporation (OPIC) to support investments in Ukraine. In addition, \$50,000,000 is provided under For-

eign Military Financing under title VIII, above amounts requested, for European and Eurasian countries facing Russian aggression. The bill prohibits any assistance to the central government of the Russian Federation.

#### HUMANITARIAN, HEALTH, AND DEVELOPMENT ASSISTANCE

The Committee notes that foreign assistance helps to advance foreign policy and national security objectives and that such support also reflects the values, generosity, and goodwill of the American people. The Committee understands that disease, hunger, poverty, and displacement of vulnerable people around the world can threaten and destabilize countries and governments and thereby undermine the national security of the United States.

To address crises around the world resulting from large-scale displacement and instability, the Committee recommendation maintains the extraordinary level of funding provided for disaster and refugee assistance in fiscal year 2015. The Committee notes that, according to the Office of the United Nations High Commissioner for Refugees, the number of refugees, asylum-seekers, and displaced people now exceeds 50 million people, the highest level in the post-World War II era.

As the Syrian conflict enters its fifth year and the security and humanitarian situation grows more complex in the surrounding region, the Committee remains concerned about the increasing burden and resulting instability in the communities that host refugees and displaced persons. In addition to funds provided under International Disaster Assistance, Migration and Refugee Assistance, and Emergency Refugee and Migration Assistance, the Committee recommendation provides \$100,000,000 under title VIII for Economic Support Fund to increase assistance to host communities with large refugee populations. The Committee expects needs in Iraq, Jordan, and Lebanon to be prioritized.

The Committee recommendation also maintains the fiscal year 2015 total funding levels for Global Health Programs, Development Assistance, and the Millennium Challenge Corporation. The Committee continues to devote significant resources to critical health and development concerns, such as combatting HIV/AIDS, expanding educational opportunities, and improving the health of mothers and children. The Committee believes that significant advances can be made toward the eradication of polio and to improving vaccination rates of children in the poorest countries, and provides resources to prioritize these issues.

#### PROGRAMS THAT PROMOTE DEMOCRACY AND AMERICAN IDEALS

The Committee notes that during this time of unprecedented political change in many countries around the world, American leadership is critical. It is imperative that assistance is provided to advance democracy worldwide. The Committee is concerned about increased repression of civil society in many countries, which inhibits the ability of citizens to exercise their fundamental freedoms, such as freedom of association, speech, and religion. This disturbing global trend requires new approaches to promote democracy in order to overcome obstacles put in place by increasingly repressive governments. The Committee notes that finding new approaches

does not mean retreating from America's role in advancing democracy worldwide.

The Committee, therefore, increases funding for the National Endowment for Democracy and the Democracy Fund above the fiscal year 2015 enacted level and includes not less than the fiscal year 2015 enacted level for democracy programs. The Committee recommendation also exceeds the fiscal year 2015 level for international broadcasting.

The Committee places special emphasis on efforts to address human trafficking, so that men, women, and children around the world can live without fear of exploitation and have the freedom to choose their own future. The Committee continues its commitment to address this issue by increasing funding for anti-trafficking programs to \$58,000,000, which is \$15,000,000 above the request. The Committee recommendation extends an initiative begun in fiscal year 2015 to holistically address all aspects of human trafficking within government institutions and society.

#### OVERSIGHT, TRANSPARENCY, AND ACCOUNTABILITY

The Committee takes seriously its responsibility to conduct proper oversight, and during calendar year 2015, the Subcommittee on State, Foreign Operations, and Related Programs held nine hearings and briefings in order to further examine the programs in the Subcommittee's jurisdiction to prioritize funding requests; understand the political, economic, and security situation in critical countries around the world; and improve transparency and effectiveness of programs. Additionally, the Surveys and Investigations staff of the Committee continues to review programs and provide updates on studies that began in prior years. The Government Accountability Office (GAO) also provides reports on matters within the Subcommittee's jurisdiction, and their cooperation is greatly appreciated.

Proper management of taxpayer dollars must be a focus of all United States Government agencies, and this is particularly important for the Department of State, the United States Agency for International Development (USAID), and other agencies charged with advancing the interests of the United States around the world. Waste, fraud, and abuse in the programs funded in this bill will not be tolerated. Reflecting its commitment to oversight, transparency, and accountability, the Committee has fully funded the requests for the Inspectors General of agencies in the Subcommittee's jurisdiction, and maintained or strengthened provisions contained in prior year appropriations Acts on multi-year commitments, direct funding for governments and local organizations, and the United Nations.

In addition, the Committee notes with concern management challenges by the Department of State and USAID. For this reason, the Committee recommendation takes steps to promote better management of resources provided in this Act. The Committee recommendation does the following: (1) requires additional reporting on funds provided in this Act that are transferred to other agencies, (2) rescinds balances and reduces account funding levels due to large funding pipelines of unexpended balances, and (3) eliminates certain reprogramming and transfer authorities that were previously available.

## REPROGRAMMING AND NOTIFICATION REQUIREMENTS

The Committee recommendation grants limited reprogramming authorities to ensure that funds are devoted to the highest priorities, particularly due to changes in circumstances of countries facing unrest, terrorism, and violence. The Committee notes that reprogramming notifications must be submitted subject to the regular notification procedures of the Committees on Appropriations. For the purposes of this Act, “regular notification procedures” means notification must be provided 15 days in advance of obligation of funds. The Committee cautions that, pursuant to section 7015(e), advance notification requirements may only be waived if failure to do so would pose a substantial risk to human health and welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State and Administrator of USAID to use this authority judiciously.

## TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

## DEPARTMENT OF STATE

## ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of over 275 diplomatic and consular posts in 190 countries. The Committee recommends a total of \$9,573,022,000 for the activities of the Department of State in fiscal year 2016. Of the total amount provided, \$9,414,122,000 is derived from discretionary funds and \$158,900,000 is mandatory spending. Additional funds are provided under title VIII.

*Embassy security.*—The Committee recommendation provides \$5,614,997,000, (including funding provided in title VIII) as detailed in the table below, to meet urgent security requirements, including those identified by the Benghazi Accountability Review Board (ARB) and other Department of State reviews. The total amount provided is \$173,121,000 above the fiscal year 2015 enacted level and the same as the budget request. Funds are made available for the purchase of property and for construction, rehabilitation, and maintenance at over 275 United States diplomatic and consular missions and other posts overseas, the Department of State’s costs associated with the continued expansion of the Marine Security Guard Program, and the personnel and equipment required to protect United States Government employees and their families under Chief of Mission authority and property worldwide. Consistent with the budget request, the Committee recommendation reduces the funds recommended for new construction and increases funds recommended for support of the personnel and equipment needed to protect both people and facilities. While the recommendation includes the full request for Worldwide Security Protection (WSP), the \$99,134,000 requested for a Foreign Affairs Security Training Center (FASTC) is not available for obligation until FASTC is specifically authorized by a subsequent Act of Congress.

## EMBASSY SECURITY

[Budget authority in thousands of dollars]

Program/Activity	Fiscal Year 2015	Fiscal Year 2016 Request	Committee Recommendation	Changes from fiscal year 2015
Worldwide Security Protection .....	3,117,821	3,395,100	3,395,100	277,279
Embassy Security, Construction, and Maintenance <sup>1</sup> .....	2,324,055	2,219,897	2,219,897	-104,158
<b>Total, Embassy Security .....</b>	<b>5,441,876</b>	<b>5,614,997</b>	<b>5,614,997</b>	<b>173,121</b>

<sup>1</sup> Amounts do not include cost sharing reimbursements made available for construction and maintenance from other Federal agencies.

## DIPLOMATIC AND CONSULAR PROGRAMS

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$6,461,172,000
Fiscal Year 2016 request <sup>1</sup> .....	7,097,075,000
Committee recommendation <sup>1</sup> .....	6,530,428,000
Change from enacted level .....	69,046,000
Change from request .....	-565,904,000

<sup>1</sup> In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$6,529,685,000 for Diplomatic and Consular Programs, including up to \$2,327,137,000 for WSP. In addition, \$743,000 is available for the International Center, for a total appropriation of \$6,530,428,000 under this heading in this title. Additional funds are provided under title VIII.

The Committee recommendation does not include the funds requested for the Ambassador's Fund for Cultural Preservation, the new Rapid Response Program, and the Locally Engaged Staff (LES) wage and step increases. The Committee notes that in fiscal year 2015, funds to support LES wage and step increases were funded by transfer from the Buying Power Maintenance Account and not from funds appropriated under this heading for fiscal year 2015.

Funds made available under this heading are allocated in the following manner:

*Human resources.*—The Committee recommendation includes \$2,316,212,000 for human resources, of which \$358,833,000 is for WSP. Funds support American salaries at overseas and domestic United States diplomatic missions.

The Committee recommendation includes the amounts requested for training Foreign Service Officers (FSOs) at the Foreign Service Institute (FSI) of the Department of State.

*Overseas programs.*—The Committee recommendation includes \$1,473,829,000 for overseas programs, which supports the operational programs of regional bureaus of the Department of State. Funds support the operations of United States embassies, consulates, and other diplomatic posts worldwide. Additional funds are provided under title VIII.

*Diplomatic policy and support.*—The Committee recommendation includes \$753,170,000 for the operational programs and management offices of the functional bureaus of the Department of State. The Committee recommendation provides not less than the amounts contained in the fiscal year 2015 financial plan for Information Resource Management, Administration, Comptroller and Global Financial Services, and the Office of the Legal Advisor.

*Security programs.*—The Committee recommendation includes \$1,986,474,000 for security programs, of which \$1,968,304,000 is for WSP. Funds support the personnel, equipment and training

necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

*Fees and Transfers*

The Committee recommendation also includes language similar to prior years and requested for fiscal year 2016, which: (1) permits not to exceed \$10,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and terrorism rewards; (2) provides \$1,840,900 in fees collected from other executive branch agencies and \$743,000 from reserves for use of facilities at the International Center, as authorized by law, and for development, maintenance, and security of additional properties for the use as an International Center by foreign governments or international organizations; (3) provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the Department of State Basic Authorities Act of 1956; and (4) makes available not to exceed \$5,000,000 in fee collections until expended for various activities.

*Border Security Program*

In addition to the funds appropriated under this heading, an estimated \$3,564,275,000 will become available through currently authorized fees and surcharges, as well as proposed extensions of expiring fees and surcharges if authorized, for the Border Security Program. These funds will support the passport and visa program and maintain consular operations that protect United States citizens overseas, safeguard security interests of the United States, facilitate entry of legitimate travelers, and foster economic growth.

*Countering the flow of foreign fighters from the United States.*—The Committee is concerned about reports of United States citizens traveling abroad to fight with terrorist groups in conflict zones in the Middle East and North Africa. The prospect of United States nationals joining with foreign terrorists abroad poses a serious threat to both United States national security and foreign policy objectives. The Committee directs the Secretary of State to work with interagency partners to identify such persons and to take action to deny or revoke passports of Americans in accordance with the authority of 22 CFR 51.60(c)(4), as appropriate.

*Worldwide Security Protection*

The Committee recommendation includes \$2,327,137,000 for WSP. Additional funds are provided under title VIII.

The WSP program provides the core funding for the protection of life, property, and information of the Department of State and supports a worldwide guard force protecting overseas diplomatic missions, residences, and domestic facilities. Roughly 2,500 direct-hire security personnel are deployed worldwide to support and protect United States Government staff and facilities. In addition, the WSP appropriation supports the protection of national security information and the integrity of the Department of State's network of information systems.

*Foreign Affairs Security Training.*—The Committee supports the efforts of the Department of State to expand training capacity for diplomatic security personnel and FSOs, consistent with the recommendations of the Benghazi ARB and subsequent reviews. To

that end, the recommendation includes the full WSP request. However, the Committee is aware of ongoing reviews of FASTC by the authorizing committee of jurisdiction and the GAO. Accordingly, paragraph (6)(D) under this heading directs that funds appropriated in this Act, or in prior Acts making appropriations for the Department of State, foreign operations, and related programs, may not be obligated or expended for FASTC until such center is specifically authorized by a subsequent Act of Congress. In the event FASTC is not specifically authorized before September 30, 2016, the funds requested may be made available to support and expand security training at sites in existence prior to October 1, 2014 and for other embassy security activities.

*Local Guard Program.*—The Office of Inspector General (OIG) recently conducted an audit to determine whether security contractors complied with Local Guard Program (LGP) contract requirements for vetting the suitability of local guards at posts overseas and whether Regional Security Officers (RSOs) performed adequate oversight of the vetting process. The Committee directs the Department of State to comply with the unresolved OIG recommendations and standardize Department-wide oversight guidance to ensure consistent documentation and oversight of the LGP vetting and approval process.

*Sensitive Information.*—The Committee notes that growing regional unrest and threats to United States diplomatic facilities and personnel have resulted in the evacuation of many overseas posts. The Committee urges the Secretary of State to ensure that overseas diplomatic posts have the necessary capabilities to quickly, safely, and permanently destroy sensitive information that must be left behind, including through exploring new tools and equipment to enhance such capabilities.

#### *Other Matters*

*Ambassador's Fund for Cultural Preservation.*—The Committee recommendation prohibits funds under this heading from supporting the Ambassador's Fund for Cultural Preservation.

*Child Marriage.*—The Committee is concerned that the Department of State has not published a strategy for the prevention of child marriage as required by Public Law 113-4 and directs that the Secretary of State report to the Committees on Appropriations on the status of the strategy and the timeline for its submission to the Congress.

*Columbia River Treaty.*—The Committee understands the United States Entity submitted the "Regional Recommendation for the Future of the Columbia River Treaty after 2024" to the Department of State on December 13, 2013, and an interagency policy committee is currently reviewing the recommendation. The Committee directs the Department of State to work with other participating agencies to press for a conclusion to the review process and to expeditiously begin negotiations with Canada to modernize the Columbia River Treaty in calendar year 2015.

*Conflict Stabilization Operations.*—The Committee recommendation defers funding for the Bureau of Conflict and Stabilization Operations (CSO) until such time as the OIG confirms that the Bureau has resolved all fundamental issues involving the Bureau's mission, the extent of its overlap with other bureaus and inter-

agency partners, and staff size and organization identified in both the OIG's March 2014 inspection report of the Bureau and the subsequent compliance follow-up review.

*Democracy, Human Rights, and Labor (DRL).*—The Committee recommendation includes \$30,046,000 for DRL, including the requested funds for human rights vetting in accordance to section 620M of the Foreign Assistance Act of 1961.

Funds provided to DRL's Human Rights and Democracy Fund strengthen civil society, promote democracy, and protect human rights by providing rapid response support to embattled activists, victims of religiously motivated violence, nongovernmental organizations, and survivors of gender-based violence. DRL also works directly with governments and organizations to compile information about international human rights violations such as human trafficking and forced labor, and publishes the annual Country Reports on Human Rights Practices.

The Committee is concerned about the rise of anti-Semitism and the increase in anti-Semitic incidents around the world. The Committee notes that lack of education about the Holocaust may contribute to denial or misrepresentation of such events. Therefore, the Committee supports the efforts of the Department of State to emphasize the importance of Holocaust education.

*Foreign assistance data availability and transparency.*—The Committee notes that a Department of State OIG report issued in February 2015 determined that data on overseas transactions and information on the recipient countries and foreign assistance sectors is incomplete. The Committee is concerned that efforts to facilitate tracking and managing of foreign assistance programs and related reporting have been piecemeal. The Committee directs the Secretary of State, in coordination with the USAID Administrator, to comply with the recommendations made in the OIG's Management Assistance Report, "Department Financial Systems Are Insufficient to Track and Report on Foreign Assistance Funds" (ISP-I-15-14), including the development and implementation of a comprehensive plan with target completion dates and to report on such plan to the Committees on Appropriations not later than 45 days after enactment of this Act.

In addition, the Committee urges the Secretary of State, in consultation with the USAID Administrator, to continue to support evaluation activities, capacity building, and collaborative evaluations aimed at improving aid transparency.

*Hong Kong Policy Act report.*—The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to update the report described in section 301 of the United States-Hong Kong Policy Act of 1992 and to transmit it to the appropriate congressional committees.

*Intercountry Adoptions.*—The Committee notes that intercountry adoption to the United States has declined over the last decade. There is concern that this is in part due to the misinterpretation of the principle of subsidiarity in the Hague Convention on Intercountry Adoption. The Committee supports the inclusion of intercountry adoption as one of the options for securing permanent families for children.

The Committee urges the Secretary of State to utilize both diplomatic and development tools to proactively prioritize improving the

capacity of foreign government agencies and nongovernmental organizations to prevent child abandonment and connect orphans, displaced, and abandoned children with permanent homes through the following: (1) considering every child as having a fundamental right to belong in a permanent family; (2) in-country family reunification, guardianship, and adoption; (3) advocating for consideration of international placement of children where in-country placement serving the child's best interests and providing appropriate, protective, and permanent care is not readily available; and (4) through streamlining and strengthening intercountry adoption programs and processes.

Additionally, the Committee encourages the Secretary of State to consider, where appropriate, advocating for concurrent planning by foreign governments as a means of accelerating the placement of children in a permanent family.

*Monitoring and Combating Trafficking in Persons.*—The Committee recommendation includes \$12,000,000 for the Office to Monitor and Combat Trafficking in Persons. Funds are provided above the budget request to ensure the Office can fulfill the mandates from the Trafficking Victims Protection Act and subsequent authorizations, including to support the coordination of the President's Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and management and oversight of increased assistance appropriated in this Act to combat trafficking in persons.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and Web site information in all United States Embassies and Consulates in areas where visa applications are processed.

The Committee recommends the President's Interagency Task Force to Monitor and Combat Trafficking and the Senior Policy Operating Group incorporate survivors in discussions on human trafficking.

*Prisoner transfers from United States Naval Station, Guantanamo Bay, Cuba.*—Section 7064 of this Act requires the Secretary of State to notify the Committees on Appropriations of the terms of any agreement with the United States to receive by transfer an individual detained at the United States Naval Station, Guantanamo Bay, Cuba, not later than five days after the conclusion of the agreement, including whether funds appropriated by this or prior Acts making appropriations for the Department of State, foreign operations, and related programs will be made available for assistance for such country pursuant to such agreement.

Section 7064 also requires the Secretary of State to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act and every 45 days thereafter through fiscal year 2016, summarizing negotiations over the previous 45 days between Department of State personnel and officials of foreign governments over the potential transfer to such governments of an individual, or individuals, detained at United States Naval Station Guantanamo Bay. The report may be provided in classified form if necessary.

*Public diplomacy.*—The Committee continues to support public diplomacy personnel and programs and expects the Secretary of State to include projected funding for public diplomacy in the operating plan required by section 7076 of this Act.

*Real property.*—The Committee expects the Secretary of State to help facilitate resolutions of commercial disputes for United States entities seeking return of real property seized, held, or expropriated by foreign governments, as appropriate.

*Religious Freedom.*—The Committee is pleased that the Ambassador-at-Large for Religious Freedom is working to advance religious freedom programs and initiatives as a critical component of United States diplomatic efforts, pursuant to the International Religious Freedom Act (IRFA) of 1998 and directs the Secretary of State to consider elevating this position within the organizational structure of the Department of State.

The Committee recognizes that the steady growth of religious persecution and decline of religious freedom around the world highlights the need to have United States diplomats trained to understand and advocate for religious freedom, as required by IRFA. The Committee notes that the advancement of religious freedom would help persecuted religious minorities, further political stability, enhance economic growth, and undermine religion-related violence and terrorism. Section 708 of the Foreign Service Act of 1980 requires the Secretary of State to develop training, but the Committee believes additional focus is required to appropriately address this issue. The Committee directs the standardization of a curriculum for all FSOs at the Foreign Service Institute to provide effective religious freedom training for United States diplomats focused on the meaning and value of religious freedom, its relationship to United States national security, and how to advance it in foreign policy.

The Committee recommends that the Secretary of State, in consultation with the Ambassador-at-Large for International Religious Freedom and the Director of FSI, to establish a competitive grant process under the direction of the Ambassador-at-Large for International Religious Freedom for the development of an international religious freedom curriculum and has included up to \$1,000,000 for such development. The Committee intends that the curriculum emphasize the following components:

(1) the meaning and strategic value of religious freedom; (2) how violations of religious freedom harm fundamental United States interests; (3) how the advancement of religious freedom can advance United States national security, including goals such as countering terrorism, encouraging economic growth, and the development of stable civil societies and democracies; (4) explanations of how restricting religious freedom hinders economies, human rights, quality of life, and the spread of democracy; and (5) how United States international religious freedom policy should be carried out in practice by FSOs and other foreign policy officials.

The Committee directs that the Secretary of State consult with the Committees on Appropriations on the scope and content of the curriculum.

*Small business.*—The Secretary of State is encouraged to expand opportunities for small businesses to compete for Department of

State contracts, including small businesses owned and controlled by socially and economically disadvantaged individuals.

*Turkey.*—The Committee supports strengthening Turkey’s commitment to democratic principles, due process, and the rule of law through the continued engagement with civil society groups. The Committee encourages the Secretary of State to further dialogue with Turkey to incorporate the importance of media freedom, separation of powers, human rights, and the rule of law into ongoing discussions on trade and investment, security, and culture and education.

*United States citizens detained in Iran.*—The Committee remains concerned about United States citizens detained or missing in Iran. The Committee urges the Secretary of State to prioritize these cases, and to continue to press the Government of Iran for the immediate release of those detained and to provide any information it possesses regarding any United States citizens that have disappeared within its borders.

*Workforce diversity.*—The Committee supports the efforts of the Department of State to increase diversity in hiring, retention, and promotion within its workforce, including the allocation of funds to continue and expand its recruitment programs, professional development activities, and outreach efforts in fiscal year 2016.

The Committee supports ongoing partnerships between the Department of State and community colleges, universities, and other institutions to improve the diversity and excellence of the United States Foreign Service (Foreign Service) by preparing both graduate and undergraduate students for positions in the Foreign Service.

DIPLOMATIC AND CONSULAR PROGRAMS

BUREAUS AND OFFICES

[Budget authority in thousands of dollars]

Bureau/Office	Committee Recommendation
Office to Combat Trafficking in Persons .....	12,000
Office of the Special Coordinator for Tibetan Issues .....	1,000
Office of the Coordinator for Cyber Issues .....	4,025
Democracy, Human Rights, and Labor .....	30,046
<i>Office of International Religious Freedom (non-add)</i> .....	4,065
Office of Terrorism Financing and Economic Sanctions Policy .....	4,100

CAPITAL INVESTMENT FUND

Fiscal Year 2015 enacted level .....	\$56,400,000
Fiscal Year 2016 request .....	66,400,000
Committee recommendation .....	56,400,000
Change from enacted level .....	0
Change from request .....	– 10,000,000

The Committee recommendation includes \$56,400,000 for Capital Investment Fund. Funds provided are in addition to an estimated \$168,000,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of \$224,400,000 in fiscal year 2016 for support of the Information Technology Strategic Plan of the Department of State.

## OFFICE OF INSPECTOR GENERAL

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$73,400,000
Fiscal Year 2016 request <sup>1</sup> .....	82,400,000
Committee recommendation <sup>1</sup> .....	82,400,000
Change from enacted level .....	+9,000,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$82,400,000 for support of the oversight personnel and activities of the Office of Inspector General at the Department of State. Additional funds are provided under title VIII.

Funds provided under this heading will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and Broadcasting Board of Governors. The Committee expects the Office of Inspector General to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the Special Inspector General for Afghanistan Reconstruction (SIGAR) in order to ensure the development of comprehensive oversight plans and to avoid duplication and overlap.

## EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal Year 2015 enacted level .....	\$589,900,000
Fiscal Year 2016 request .....	623,079,000
Committee recommendation .....	582,531,000
Change from enacted level .....	-7,369,000
Change from request .....	-40,548,000

The Committee recommendation includes \$582,531,000 for Educational and Cultural Exchange Programs.

*New programs.*—The Committee recommendation does not provide funds for new programs proposed in the fiscal year 2016 request. Such initiatives may be supported through existing Department of State programs, funds, and transfers, subject to the regular notification procedures of the Committees on Appropriations.

*Congress-Bundestag Youth Exchange Program.*—The Committee is concerned by the Department of State's proposal to reduce funding for the Congress-Bundestag Youth Exchange Program (CBYX). This program is integral for the continuation of a strong relationship between the United States and Germany. The Committee does not support the proposed program reduction in fiscal year 2015 and has included \$4,000,000 for the CBYX program in fiscal year 2016.

*Eurasia and Central Asia.*—The Committee encourages the Department of State to continue support of educational and cultural exchange programs with countries in Eurasia and Central Asia.

*Mexico.*—The Committee supports expansion of programs to increase U.S.-Mexico academic exchanges at the high school, college, and post graduate level. Such initiatives should be supported through existing Department of State programs, funds, and transfers, subject to the regular notification procedures of the Committees on Appropriations.

*Other exchanges.*—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; educator programs, including critical language programs; and pro-

grams providing overseas training in strategic languages for Americans. The Committee urges the Secretary of State to continue to prioritize exchange programs from countries with high importance to United States national security.

*Special Academic, Professional, and Cultural Exchanges.*—The Committee encourages the Secretary of State to continue support of special academic, professional, and cultural exchange programs where consistent with strategic priorities, including Tibetan exchanges and fellowships. The Committee expects funds for special academic, professional, and cultural exchange programs to be awarded on a competitive basis and the planned levels for each to be included in the fiscal year 2016 operating plan.

*Western Hemisphere.*—The Committee encourages the Department of State to continue support of educational and cultural exchange programs with Mexico and countries in Central and South America and to increase opportunities for students from disadvantaged backgrounds or historically underserved populations to participate.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2016.

Funds in this Act under this heading are allocated according to the following table and are subject to section 7019 of this Act.

#### EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Committee Recommendation
Academic Programs:	
Fulbright Program .....	237,489
Global Academic Exchanges .....	60,526
Special Academic Exchanges .....	23,900
Total, Academic Programs .....	321,915
Professional and Cultural Exchanges:	
International Visitor Program .....	89,665
Citizen Exchange Programs .....	102,000
<i>Congress Bundestag Youth Exchange (non-add)</i> .....	4,000
Special Professional and Cultural Exchanges .....	5,575
Total, Professional and Cultural Exchanges .....	197,240
Program and Performance .....	6,852
Exchanges Rapid Response .....	56,524
Total, Exchange Programs .....	582,531

#### REPRESENTATION EXPENSES

Fiscal Year 2015 enacted level .....	\$8,030,000
Fiscal Year 2016 request .....	8,446,000
Committee recommendation .....	8,030,000
Change from enacted level .....	0
Change from request .....	- 416,000

The Committee recommendation includes \$8,030,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

Funds provided under this heading are used to reimburse FSOs for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Department of State is directed to submit semi-annual reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal Year 2015 enacted level .....	\$30,036,000
Fiscal Year 2016 request .....	29,807,000
Committee recommendation .....	30,036,000
Change from enacted level .....	0
Change from request .....	+229,000

The Committee recommendation includes \$30,036,000 for Protection of Foreign Missions and Officials.

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more consular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Department of State's Bureau of Diplomatic Security. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, if specifically allowed. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Committee requests that the Department of State continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.

Section 7034(j) of this Act continues authority for the Secretary of State to transfer expired unobligated balances from funds made available under the heading "Diplomatic and Consular Programs". The Committee directs the Department of State to include any expired balances transferred to funds under this heading in the semi-annual report required by the previous paragraph.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$2,063,255,000
Fiscal Year 2016 request <sup>1</sup> .....	2,085,097,000
Committee recommendation <sup>1</sup> .....	2,085,097,000
Change from enacted level .....	+21,842,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$2,085,097,000 for Embassy Security, Construction, and Maintenance. Additional funds are provided under title VIII.

The recommendation designates \$1,300,000,000 for priority worldwide security upgrades (WSU), acquisition, and construction, and \$785,097,000 for other repair, maintenance, construction, and operations costs.

*Worldwide Security Upgrades.*—The Committee recommendation includes \$1,300,000,000 for embassy security projects, which is the same as the request. Within the total, \$1,015,000,000 is for the Capital Security Construction program, \$184,000,000 is for the Maintenance Cost Sharing program, and \$101,000,000 is for the Compound Security program.

*New Embassy Construction Program.*—The Committee recommendation continues language in section 7004 requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities. In addition, the recommendation continues language in section 7004 of this Act, similar to language carried in prior years, directing the Secretary of State, in consultation with the Director of the Office of Management and Budget, to determine the annual program level and agency shares in a manner that is proportional to the Capital Security Cost Share (CSCS) contribution of the Department of State. The Committee directs that funds appropriated in prior Acts not be used to augment the Department of State's contribution for purposes of determining the capital cost sharing obligation of other agencies for fiscal year 2016.

As of January 2015, 120 new facilities had been constructed under the new embassy construction program and another 42 facilities were under design or construction. The Committee expects that projects undertaken by this program will continue to address the security needs of the highest priority facilities.

The Committee recommendation includes \$1,015,000,000 for the Department of State's CSCS contribution. In addition, \$134,800,000 is included under this heading in title VIII for overseas facility construction. These amounts, combined with \$1,184,000,000 in estimated CSCS reimbursements from other agencies, provides a total for construction and design of new secure embassy and consulate compounds of \$2,199,000,000 for fiscal year 2016. This amount is consistent with the recommendation of the Benghazi Accountability Review Board and fully supports the accelerated multi-year program to construct new secure replacement facilities for the Department of State's most vulnerable embassies and consulates.

*Enhanced notification requirements.*—The Committee is concerned by the increasing costs to construct new embassy compounds and the cost escalation that has occurred for several new embassy construction projects. For example, the cost estimate of the new embassy in Mexico City, Mexico rose over 30 percent from the time the site was purchased to the time of notification of design, and a May 19, 2015 GAO review of the Kabul, Afghanistan construction project concluded that the cost for the 2009 and 2010

construction contracts had increased by 27 percent. In order for the Committee to conduct appropriate oversight of construction projects, section 7004 of the bill continues the enhanced notification requirements begun during fiscal year 2015.

Notifications made pursuant to section 7004(d) shall continue to include the following information, at a minimum: (1) the location and size of the property to be acquired, including the proximity to existing United States diplomatic facilities and host government ministries; (2) the justification of need for acquiring the property and construction of new facilities; (3) the total projected cost of the project delineated by site acquisition, project development, design/construction, and any other relevant costs; (4) any unique requirements of the project that may increase the cost of the project, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; (5) any religious, cultural, or political factors that may affect the cost, location, or construction timeline; (6) the current and projected number of desks, agency presence, and the projected number of United States direct hire staff, Locally Engaged Staff, and Third Country Nationals; (7) the current and projected number of beds, if applicable; (8) the most recent rightsizing analysis; and (9) a justification for exceeding the staffing projections of such rightsizing analysis, if applicable.

*Reports on new embassy construction projects.*—Section 7004 also continues the conditions and reporting requirements on the New London Embassy and the Embassy to the Holy See. In addition, section 7004 includes new reporting requirements on the Mexico City, Mexico embassy and Beirut, Lebanon new embassy compound projects.

*Cost containment.*—Section 7004(f) includes a new requirement to ensure that the Department of State has conducted the value engineering studies required pursuant to the Bureau of Overseas Buildings Operations Policy and Procedure Directive on value engineering dated May 26, 2004 on all new embassy construction projects justified to the Committees on Appropriations in the congressional budget justification for fiscal year 2016 or new projects not previously justified to the Committees on Appropriations that are subject to the regular notification procedures of the Committees on Appropriations.

*Other repair, maintenance, construction, and operations.*—The Committee recommendation includes \$785,097,000 for other repair, maintenance, and operations costs. These funds support the management of United States Government real property overseas, maintenance of Government-owned and long-term leased properties at over 275 locations, and leasing of office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas under Chief of Mission authority.

*Operating plan.*—Section 7076 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department in fiscal year 2016 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2015.

## EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal Year 2015 enacted level .....	\$7,900,000
Fiscal Year 2016 request .....	7,900,000
Committee recommendation .....	7,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$7,900,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for the following purposes: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States and/or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to the Repatriation Loans Program heading. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program should additional funds be required in fiscal year 2016 due to an unanticipated increase in the number of loans.

## REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal Year 2015 enacted level .....	\$1,300,000
Fiscal Year 2016 request .....	1,300,000
Committee recommendation .....	1,300,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes a total of \$1,300,000 for the Repatriation Loans Program Account for the subsidy cost of repatriation loans, as authorized by 22 U.S.C. 2671.

## PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal Year 2015 enacted level .....	\$30,000,000
Fiscal Year 2016 request .....	30,341,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	-341,000

The Committee recommendation includes \$30,000,000 for Payment to the American Institute in Taiwan. The Committee recommendation supports operating expenses of the American Institute in Taiwan (AIT) and funds may also be made available for special projects and consular upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the AIT and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the AIT to carry out these activities.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY  
FUND

Fiscal Year 2015 enacted level .....	\$158,900,000
Fiscal Year 2016 request .....	158,900,000
Committee recommendation .....	158,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

This appropriation, which is a mandatory program for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$1,399,151,000
Fiscal Year 2016 request .....	1,540,029,000
Committee recommendation <sup>1</sup> .....	1,399,151,000
Change from enacted level .....	0
Change from request .....	- 140,878,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,399,151,000 for Contributions to International Organizations. Additional funds are provided under title VIII.

*Capital Master Plan (CMP).*—The Committee notes that no funds were requested and none are provided for the design, renovation, and construction of the United Nations (UN) Headquarters and section 7048(e) prohibits funds in this Act from being used for such purposes. The Committee directs the Department of State to provide an updated report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the current status of the CMP, including its initial scope and costs, any modifications made or planned, the total current cost, contributions made to date by each UN member state, and the remaining unmet requirements due to cost over-runs from the initial CMP or that resulted from additional requirements after the initial CMP. The report should note the unpaid contributions still expected.

*Operating plan.*—The Committee includes language in section 7076 of this Act requiring that an operating plan for Contributions to International Organizations be submitted to the Committees on Appropriations not later than 45 days after enactment of this Act. The Committee expects the operating plan to include each international organization funded, a notation of any exchange rate fluctuations that occurred since the congressional budget justification was developed, an estimate of all known credits currently available to the United States, and updated assessment costs including off-

sets from available credits and updated foreign currency exchange rates.

*Organization for Economic Cooperation and Development (OECD).*—The Committee appreciates the efforts of the Department of State and OECD to improve the transparency of the OECD. The Department of State should continue to work with the OECD to prioritize scarce resources for essential OECD functions and ensure that OECD-supported studies and publications are objective, adhere to sound scientific principles, and provide an opportunity for affected stakeholders to provide public comments.

*Prioritization of international organizations.*—The Committee expects the Secretary of State to prioritize United States participation in, and funding for, each UN organization in accordance with United States interests and policy goals. The Committee expects the Department of State to prioritize payments for the International Atomic Energy Agency and the North Atlantic Treaty Organization (NATO).

*UN budget.*—The Committee includes language, carried in the prior year, requiring the Secretary of State to transmit to the Committees on Appropriations the most recent biennial budget prepared by the UN. The Committee also includes language, carried in prior years, requiring the Secretary of State to notify the Committees on Appropriations at least 15 days in advance of any UN action to increase funding for any UN program without identifying an offsetting decrease elsewhere in the UN budget.

*UN Educational, Scientific, and Cultural Organization (UNESCO).*—The Committee notes that, due to the application of Public Law 101–246 and Public Law 103–236, United States contributions are currently being withheld from UNESCO. The Committee notes that no funds were requested and none are provided in this Act for a contribution to UNESCO.

*UN Human Rights Council (UNHRC).*—The Committee is concerned about the credibility and effectiveness of the UNHRC, especially because of its disproportionate focus on Israel. The Committee also notes with disappointment the ascension to the UNHRC of countries with poor human rights records. The Committee recommendation includes modified language in section 7048(c) prohibiting funds to the UNHRC unless certain conditions are met. The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to submit a report to the Committees on Appropriations on all United States contributions to the UNHRC for the preceding fiscal year, to include amounts provided through the UN Regular Budget and through voluntary contributions.

*UN reform.*—The Committee expects the Department of State and the United States Mission to the UN (USUN) to keep UN reform a high priority and to work in conjunction with other UN member states to achieve the most effective and efficient UN possible.

The Committee expects the Department of State and USUN to encourage and support the UN to build a strong and lasting capability to investigate waste, fraud, and abuse. The Committee directs the Department of State and USUN to continue to advocate for improving internal controls, efficiency, and effectiveness of the UN. The Committee expects the UN and each specialized agency

to have a designated official to carry out an independent ethics function, and to provide protection from retaliation to whistleblowers who volunteer information concerning waste, fraud, or abuse.

The Committee expects each international organization, and the United States representatives to those organizations, to work to develop processes to evaluate, prioritize, and terminate programs. The Committee continues language from the prior year directing a review and report by the Secretary of State of the budgetary and personnel procedures of the UN and affiliated agencies funded under this heading.

The Committee recommendation includes language in section 7048(a) of this Act withholding a portion of the funds for the UN, including peacekeeping operations, or any international organization until the Secretary of State certifies that certain transparency requirements have been met. The Committee recommendation provides the Secretary the ability to waive the requirement to avert or respond to a humanitarian crisis.

*United States contributions to international organizations.*—The Committee directs the Secretary of State to include in the annual report required by section 405(b) of the Foreign Relations Act, Fiscal Year 2003, a detailed description of the source of funds (including account and federal agency) and the purpose for each contribution made to each international organization.

*Voting practices of UN Member States.*—The Committee directs the Department of State to continue to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the voting practices of UN member states.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal Year 2015 enacted level .....	\$2,118,891,000
Fiscal Year 2016 request .....	2,930,223,000
Committee recommendation .....	2,118,891,000
Change from enacted level .....	0
Change from request .....	– 811,332,000

The Committee recommendation includes \$2,118,891,000 for Contributions for International Peacekeeping Activities. The Committee provides funding for the UN logistics and support package for the African Union Mission in Somalia under Peacekeeping Operations, instead of this heading.

The Committee continues to be concerned about the extraordinary increase in the scope, duration, and costs of UN Peacekeeping operations and includes language directing the Secretary of State to report on efforts to work with the UN and members of the UN Security Council to evaluate and prioritize peacekeeping missions, and consider phase-out and withdrawal when mission goals have been substantially achieved. The Committee notes that the budget request includes funding to enable Department of State personnel to review UN mission budgets and effectiveness and expects the findings of such efforts to be included in the report.

The Committee recommendation includes language requiring notification 15 days in advance of any new or expanded mission, together with a statement of cost, duration, the objectives of the mission and the national interest, exit strategy, and source of funds. The notification must also indicate whether a reprogramming or

transfer of existing funds or a request for additional appropriations will be required. The Committee notes that the advance notification requirement may be submitted less than 15 days in the event of an emergency. The Committee directs the Secretary of State to review the Department's practices to ensure the appropriate and judicious application of this provision.

The Committee recommendation continues language stating that funds shall be made available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities and language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and control of a foreign national unless certain requirements have been met.

*Credits.*—The Committee recommendation continues language requiring the Secretary of State to report to the Committees on Appropriations on any credits available to the United States. The Committee also directs that notifications and operating plans submitted under this heading shall include an estimate of all known credits currently available to the United States.

*Operating plan.*—The Committee includes language in section 7076 of this Act requiring an operating plan for funds under this heading to be submitted to the Committees on Appropriations not later than 45 days after enactment of this Act. The Committee expects the operating plan to include each peacekeeping mission funded and a description of any credits applied, available, or expected to be available.

*Oversight and reform.*—The Committee continues to support independent oversight of the UN to identify waste, fraud, and abuse (including sexual abuse in peacekeeping operations), and the Committee supports reforms to ensure that such practices are eliminated. The Committee expects the Department of State to provide the necessary support to ensure oversight of UN peacekeeping missions.

The Committee recommendation includes language in section 7048(a) of this Act withholding a portion of the funds for the UN, including peacekeeping operations or any international organization, until the Secretary of State certifies that certain transparency requirements have been met. The Committee recommendation provides the Secretary the ability to waive the requirement to avert or respond to a humanitarian crisis.

*Peacekeeping rate.*—The Committee recommendation does not include a requested provision to adjust the authorized level of the United States assessment for peacekeeping activities from 25 percent to 28 percent.

The Committee directs the Department of State and USUN to seek a reduction of the United States-assessed rate for international peacekeeping activities and ensure UN Peacekeeping costs are shared on a more equitable basis.

*South Sudan.*—The committee commends the UN Peacekeeping Mission in South Sudan (UNMISS) for its focus on protection of civilians, creating the conditions for the delivery of humanitarian assistance, and supporting efforts to achieve a sustainable political settlement. The Committee directs the Department of State to

work with the Government of South Sudan on its compliance with its Status of Forces Agreement with UNMISS.

*Trafficking in persons and illegal sexual exploitation.*—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee recommendation includes language carried in the prior year requiring that, prior to obligating or expending funds for any new or expanded peacekeeping mission, the UN has taken necessary measures to prevent trafficking in persons, illegal sexual exploitation and other violations of human rights, and that the UN is bringing to justice individuals who engage in such acts while participating in the peacekeeping mission.

#### INTERNATIONAL COMMISSIONS

##### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal Year 2015 enacted level .....	\$73,707,000
Fiscal Year 2016 request .....	75,681,000
Committee recommendation .....	73,707,000
Change from enacted level .....	0
Change from request .....	-1,974,000

The Committee recommendation includes a total of \$73,707,000 for International Boundary and Water Commission, United States and Mexico (IBWC).

*Salaries and Expenses.*—The Committee recommendation for Salaries and Expenses is \$45,307,000. The Committee adopts the request to reclassify certain activities associated with equipment from the IBWC Construction account to the Salaries and Expenses account.

*Construction.*—The Committee recommendation for IBWC Construction includes \$28,400,000. The Committee recommendation includes not less than the request for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande, including environmental, hydrologic, hydraulic, and low water weir studies along the Rio Grande Valley that are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994.

*Risk reduction in dams.*—The Committee understands there are currently investigations underway regarding risk reduction among certain dams and directs the IBWC Commissioner to consult with the Committees on Appropriations, not less than 60 days after the enactment of this Act, on the status of such investigations.

##### AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal Year 2015 enacted level .....	\$12,561,000
Fiscal Year 2016 request .....	12,330,000
Committee recommendation .....	12,330,000
Change from enacted level .....	-231,000
Change from request .....	0

The Committee recommendation includes \$12,330,000 for American Sections, International Commissions, of which \$7,508,000 is for the International Joint Commission, \$2,422,000 is for the International Boundary Commission, and \$2,400,000 is for the Border Environment Cooperation Commission.

The Committee is concerned about the adverse impact on communities in the United States of the release of effluent from Victoria, British Columbia, Canada and that despite the provision of funding to construct a sewage treatment plant by the Canadian government, the local communities in Canada have not agreed to a treatment option. The Committee urges the Secretary of State to work with the relevant federal agencies and the Canadian government to facilitate an expeditious resolution to the matter.

#### INTERNATIONAL FISHERIES COMMISSIONS

Fiscal Year 2015 enacted level .....	\$36,681,000
Fiscal Year 2016 request .....	32,054,000
Committee recommendation .....	33,181,000
Change from enacted level .....	-3,500,000
Change from request .....	+1,127,000

The Committee recommendation includes \$33,181,000 for International Fisheries Commissions.

Funds appropriated under this heading support the United States share of the expenses of the international fisheries commissions and related organizations, as well as the travel expenses of the United States commissioners. The Commissions funded by this appropriation were established by treaties and agreements negotiated by the United States, and ratified by the President with the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests. The commercial and recreational fisheries managed by these organizations generate income from \$12 to \$15 billion annually for the United States.

Funds made available under the heading should be allocated in the following manner and are subject to the requirements of sections 7019 and 7076 of this Act:

#### INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/Activity	Committee Recommendation
Great Lakes Fishery Commission .....	21,127
Inter-American Tropical Tuna Commission .....	1,750
Pacific Salmon Commission .....	3,050
International Pacific Halibut Commission .....	4,150
Other Marine Conservation Organizations: .....	3,104
Total, International Fisheries Commissions .....	33,181

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$731,367,000
Fiscal Year 2016 request .....	751,436,000
Committee recommendation <sup>1</sup> .....	742,791,000
Change from enacted level .....	+11,424,000
Change from request .....	-8,645,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level and the Committee recommendation includes funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$742,791,000 under this heading to carry out United States international communica-

tions activities and operations overseen by the Broadcasting Board of Governors (BBG), of which \$737,991,000 is for international broadcasting operations and \$4,800,000 is for broadcasting capital improvements.

#### INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation includes \$737,991,000 for International Broadcasting Operations. Additional funds are included in title VIII.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, Radio and TV Marti, and BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading should be allocated in the following manner and are subject to the requirements of section 7019 of this Act:

#### INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Federal Entities	Committee Recommendation
BBG/International Broadcasting Bureau Operations .....	61,010
Voice of America (VOA) .....	204,844
<i>GWOT—Afghanistan/Pakistan (non-add)</i> .....	2,200
<i>GWOT—Syria/Iraq (non-add)</i> .....	2,198
<i>Subtotal, VOA Program Level</i> .....	209,242
Office Cuba Broadcasting .....	28,130
Technology, Services, and Innovation .....	183,586
<i>Internet Freedom (non-add)</i> .....	17,500
Subtotal, Federal .....	477,570
<i>Subtotal, Federal Entities with GWOT</i> .....	481,968
Independent Grantee Organizations:	
Radio Free Europe/Radio Liberty (RFE/RL) .....	114,600
<i>GWOT—Afghanistan/Pakistan (non-add)</i> .....	2,200
<i>Subtotal, RFE/RL Program Level</i> .....	116,800
Radio Free Asia .....	38,500
Middle East Broadcasting Networks (MBN) .....	107,321
<i>GWOT—Syria/Iraq (non-add)</i> .....	2,198
<i>Subtotal, MBN Program Level</i> .....	109,519
Subtotal, Grantees .....	260,421
<i>Subtotal, Grantees with GWOT</i> .....	264,819
Subtotal, International Broadcasting Operations (IBO) .....	737,991
<i>Subtotal, IBO Program Level with GWOT</i> .....	746,787

The Committee recommendation continues the requirement that the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

*Broadcasting to the Balkans.*—The Committee expects the BBG to monitor the media environment in the Balkans, including in Macedonia, to ensure that residents have access to independent media that provides continuous access to local, national, and global news.

*Countering Russian media.*—The Committee recommendation includes the \$15,400,000 requested for continuing and enhancing programs to counter revisionist Russian media. The Committee is deeply concerned by the concerted efforts of the Russian government to use media to subvert Russian-speaking citizens of former Soviet Republics, including the Baltic States and Ukraine, and supports the development of indigenously produced Russian-language media in these countries to counter Russian government propaganda.

*East Asia and the Pacific.*—The Committee recommendation provides the full amount requested for RFA and supports efforts to increase investments in video, mobile, and digital programming for Burma, Cambodia, and Vietnam.

The Committee recommendation includes funds to continue the Tibetan language services of RFA and VOA. The Committee strongly supports these broadcasting efforts, which the Committee understands provide the only sources of independent information accessible to the people of Tibet.

*Internet freedom.*—The Committee recommendation continues the funding directive of \$17,500,000 for expansion of unrestricted access to information on the Internet in accordance with section 7078 of this Act. The Committee supports work to enhance access to information and independent media, including the operational expansion through competitively awarded procurements of field-tested programs that provide unmonitored and uncensored access to the Internet for large numbers of users and research and development of existing and new technologies.

*Office of Cuba Broadcasting (OCB).*—The Committee recommendation provides not less than \$28,130,000 for OCB Radio and TV Marti broadcasting to the people of Cuba, pursuant to the Radio Broadcasting to Cuba Act of 1983 and the Television Broadcasting to Cuba Act of 1990. In addition, section 7045(c) of this Act prohibits implementation of the proposed restructuring and merger of OCB and VOA's Spanish Division unless specifically authorized by a subsequent Act of Congress. The Committee directs BBG to ensure that OCB is not required to support non-OCB transmission and personnel costs. Additionally, the Committee directs that prior to any relocation of an OCB bureau, center, or office the BBG notify the Committees on Appropriations as per section 7015(a) of this Act.

#### BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$4,800,000 for broadcasting capital improvements.

#### RELATED PROGRAMS

##### THE ASIA FOUNDATION

Fiscal Year 2015 enacted level .....	\$17,000,000
Fiscal Year 2016 request .....	12,000,000
Committee recommendation .....	17,000,000
Change from enacted level .....	0
Change from request .....	+5,000,000

The Committee recommendation includes \$17,000,000 for The Asia Foundation (TAF).

Authorized by The Asia Foundation Act of 1983, TAF operates programs throughout Asia. TAF program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women's participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region.

The Committee supports the efforts of TAF to seek donations from private foundations and corporations, competitively-bid awards from governmental and multilateral development agencies, and fee-based or reimbursable agreements as a means of sustaining program activities. The Committee directs TAF to include a summary table in the 2017 congressional budget justification detailing total revenue and support by category for fiscal year 2015 and projected for fiscal year 2016.

#### UNITED STATES INSTITUTE OF PEACE

Fiscal Year 2015 enacted level .....	\$35,300,000
Fiscal Year 2016 request .....	36,987,000
Committee recommendation .....	35,300,000
Change from enacted level .....	0
Change from request .....	-1,687,000

The Committee recommendation includes \$35,300,000, for the United States Institute of Peace (USIP), as authorized.

The Committee notes that USIP receives funds from interagency transfers, reimbursements, and offsetting receipts to support USIP programs. The Committee urges USIP to continue to seek competitive awards from Federal agencies and to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining USIP activities and programs in a fiscally constrained environment. In addition, the Committee directs USIP to include in the 2017 congressional budget justification information on the amount of funds received from other Federal agencies and the amount of revenue generated from fees and reimbursable agreements in fiscal year 2015, and projected for fiscal years 2016 and 2017.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal Year 2015 enacted level .....	\$83,000
Fiscal Year 2016 request .....	96,000
Committee recommendation .....	96,000
Change from enacted level .....	+13,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2016 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2016 are projected to total \$96,000.

#### EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal Year 2015 enacted level .....	\$400,000
Fiscal Year 2016 request .....	400,000
Committee recommendation .....	400,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2016 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2016 are projected to total \$400,000.

#### ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal Year 2015 enacted level .....	\$26,000
Fiscal Year 2016 request .....	13,000
Committee recommendation .....	13,000
Change from enacted level .....	-13,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2016 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2016 are projected to total \$13,000.

#### EAST-WEST CENTER

Fiscal Year 2015 enacted level .....	\$16,700,000
Fiscal Year 2016 request .....	10,800,000
Committee recommendation .....	0
Change from enacted level .....	-16,700,000
Change from request .....	-10,800,000

The Committee recommendation does not include an appropriation for the East-West Center.

#### NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal Year 2015 enacted level .....	\$135,000,000
Fiscal Year 2016 request .....	103,450,000
Committee recommendation .....	170,000,000
Change from enacted level .....	+35,000,000
Change from request .....	+66,550,000

The Committee recommendation includes \$170,000,000 for the National Endowment for Democracy (NED).

Of the total amount provided, the Committee directs that \$117,500,000 shall be allocated in the traditional and customary manner, as in prior years, to include the core institutes.

The Committee continues to support democracy and human rights programs for Tibet and directs that not less than the amounts provided in fiscal year 2015 be continued for such purposes.

The President of NED is directed to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the proposed uses of the funds provided under this heading on a regional and country basis. The report should include a description of programmatic goals for each region and country, and how the planned use of funds will meet such goals. The Committee directs NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report. This grant should continue to be provided directly to NED, and therefore funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any, should be charged to general Department of State

operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

#### OTHER COMMISSIONS

##### COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

###### SALARIES AND EXPENSES

Fiscal Year 2015 enacted level .....	\$644,000
Fiscal Year 2016 request .....	676,000
Committee recommendation .....	676,000
Change from enacted level .....	+32
Change from request .....	0

The Committee recommendation includes \$676,000 for Commission for the Preservation of America's Heritage Abroad, as authorized by Chapter 3123 of Public Law 113-287.

##### UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

###### SALARIES AND EXPENSES

Fiscal Year 2015 enacted level .....	\$3,500,000
Fiscal Year 2016 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the International Religious Freedom Act of 1998.

The Commission conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

##### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

###### SALARIES AND EXPENSES

Fiscal Year 2015 enacted level .....	\$2,579,000
Fiscal Year 2016 request .....	2,579,000
Committee recommendation .....	2,579,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304.

The Commission was established in 1976 to monitor the acts of the signatories that reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S  
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Fiscal Year 2015 enacted level .....	\$2,000,000
Fiscal Year 2016 request .....	2,000,000
Committee recommendation .....	2,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,000,000 for the Congressional-Executive Commission on China.

Established by the China Relations Act of 2000 (Public Law 106–286), the Commission’s mission is to monitor the Chinese government’s compliance with international human rights standards and to track the development of the rule of law in the People’s Republic of China (PRC). The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

SALARIES AND EXPENSES

Fiscal Year 2015 enacted level .....	\$3,500,000
Fiscal Year 2016 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions, and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission.

Established by the National Defense Authorization Act, 2001 (Public Law 106–398), the Commission’s mission is to monitor, investigate, and assess the “national security implications of the bilateral trade and economic relationship” between the United States and the PRC. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$1,090,836,000
Fiscal Year 2016 request <sup>1</sup> .....	1,360,000,000
Committee recommendation <sup>1</sup> .....	1,058,110,000
Change from enacted level .....	–32,726,000
Change from request .....	–301,890,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,058,110,000 for USAID Operating Expenses. Additional funds are provided under title VIII.

Funds under this heading are provided for salaries and expenses of overseas and domestic employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. Funds under this heading are also provided to support headquarters staff that support field programs and manage regional and worldwide activities.

The Committee directs the USAID Administrator to consult with the Committees prior to the submission of the fiscal year 2016 operating plan.

As in prior years, the Committee directs the USAID Administrator to provide a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, that details the number of people employed by USAID, the category of employment (direct hire, personal service contractor, Participating Agency Service Agreement, and similar categories), the veteran status of direct hires employed by USAID, the office or overseas post to which they are assigned or detailed, the appropriation account used to fund the employees, specific legislative authority needed to hire the employees, and, if hired by another Federal agency, the additional administrative expenses charged by that agency. Additionally, the USAID Administrator shall include the staffing levels and position titles for all Washington-based and overseas employees by bureau, office, or other unit. The Committee directs that this employment report reflect data as of the end of fiscal year 2015.

As in prior years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in fiscal year 2012.

*Diversity.*—The Committee expects the USAID Administrator to continue initiatives, including fellowships, to promote diversity in the workforce.

*Faith-based organizations (FBOs).*—The Committee recognizes the important role that FBOs play in the delivery of foreign assistance and expects USAID to ensure compliance with existing Federal laws protecting the rights of FBOs, including rights related to employment practices, from discrimination in competing for and administering projects funded with United States foreign assistance.

*Procurement.*—The Committee expects that, to the maximum extent practicable, the USAID Administrator shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises fully participate in the provision of goods and services. The Committee directs the USAID Administrator to submit to the Committees on Appropriations an annual report that describes the actions taken to meet this objective and the success of those efforts.

The Committee remains concerned about USAID's policy to provide contracts and grants through limited competition. The Com-

mittee directs the USAID Administrator to report to the Committee, not later than 30 days after enactment of this Act, on any procurement actions that exclude United States-based businesses or non-governmental organizations in fiscal year 2015.

The Committee continues to be concerned about the difficulty with which United States companies, including small, minority-owned, and disadvantaged business enterprises, universities and non-governmental organizations, have in navigating the acquisition and assistance process at USAID. Therefore, the Committee directs the USAID Administrator to designate at least one official, publicly named and whose contact information is easily available on the USAID Web site, to serve as a contact. This individual shall be available to answer questions and guide these entities through the acquisition and assistance system for contracts, grants, and other awards. The Committee directs the USAID Administrator to regularly update the Committee on its progress in assisting these entities in competing for USAID acquisition and assistance awards.

The Committee recommends for a second year funding in title VI of this Act for the United States Trade and Development Agency (USTDA) to provide technical procurement advisory assistance and services for USAID and other Federal agencies for middle income and lower income countries that need assistance developing and aligning their standards and regulations with the broader international community. The Committee asserts that adopting international best practices focused on value-based procurement ultimately helps the long-term sustainability of USAID projects and furthers investments by the United States.

*Procurement guidance.*—The Committee directs the USAID Administrator to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

The Committee directs USAID to ensure that technical officers comply with statutory and regulatory requirements in selecting the appropriate instrument type when administering all contracts and awards. USAID shall consult with the Committee on the guidelines used when selecting the appropriate assistance mechanism.

CAPITAL INVESTMENT FUND

Fiscal Year 2015 enacted level .....	\$130,815,000
Fiscal Year 2016 request .....	203,326,000
Committee recommendation .....	169,580,000
Change from enacted level .....	+38,765,000
Change from request .....	-33,746,000

The Committee recommendation includes \$169,580,000 for the Capital Investment Fund, including an increase of \$38,765,000 to pay USAID's Capital Security Cost Sharing assessment for fiscal year 2016.

OFFICE OF INSPECTOR GENERAL

Fiscal Year 2015 enacted level .....	\$54,285,000
Fiscal Year 2016 request .....	63,000,000
Committee recommendation .....	63,000,000
Change from enacted level .....	+8,715,000
Change from request .....	0

The Committee recommendation includes \$63,000,000 for Office of Inspector General.

The Committee directs the Office of Inspector General to submit its annual audit plan within the first quarter of fiscal year 2016.

### TITLE III—BILATERAL ECONOMIC ASSISTANCE

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### GLOBAL HEALTH PROGRAMS

Fiscal Year 2015 enacted level .....	\$8,453,950,000
Fiscal Year 2016 request .....	8,181,000,000
Committee recommendation .....	8,453,950,000
Change from enacted level .....	0
Change from request .....	+272,950,000

The Committee recommendation includes \$8,453,950,000 for Global Health Programs.

##### *USAID Global Health Programs*

The Committee recommendation includes \$2,783,950,000 for global health programs to be directly apportioned to USAID.

The Committee recommendation includes \$882,000,000 for maternal and child health; \$115,000,000 for nutrition programs under this heading; \$22,000,000 for programs benefiting vulnerable children; \$236,000,000 to combat tuberculosis; and \$674,000,000 to prevent and treat malaria.

*Maternal and child health.*—The health of a mother is directly related to the health of her children, and the Committee is committed to maintaining an emphasis on expanding access to programs that have proven effective in reducing maternal and child mortality. From funds provided under this heading, the Committee directs USAID to increase funding for programs to prevent and treat obstetric fistula. Included under this heading is authority to provide a contribution to the United Nations Children’s Fund (UNICEF).

Within the funds provided, the Committee also encourages USAID to continue supporting programs for neonatal and maternal tetanus and cleft lip/palate treatment.

The Committee requests that USAID consult with the Committees on Appropriations on the estimated need and cost-effectiveness of programs that focus on the following health issues: children with hydrocephalus, children with autism, programs for children with disabling burn injuries, non-communicable diseases, and neurological disorders, including Alzheimer’s disease and dementia.

*Polio.*—The Committee recommendation provides \$59,000,000 for programs to combat and eradicate polio, of which \$51,500,000 is provided under this heading. The Committee notes that global polio eradication programs are also funded by the Centers for Disease Control and Prevention (CDC). Additionally, as in the prior year, the Committee directs the USAID Administrator to consult with the Committees on Appropriations prior to the initial obligation of funds.

The Committee notes the existing authority under section 634A of the Foreign Assistance Act to transfer funds provided in this Act, and such authority may be relied upon in an international infectious disease outbreak.

*Malaria.*—The Committee reaffirms its support for the Coordinator of United States Government Activities to Combat Malaria Globally as established in Public Law 110–293, including oversight of relevant programs across different government agencies.

*Nutrition.*—The Committee directs that not less than \$115,000,000 shall be provided for nutrition programs under this heading, including continued funding for Vitamin A and iodine deficiency disorder programs.

*Neglected tropical diseases (NTDs).*—The Committee notes the success of USAID in combating NTDs and supports the continuation of these successful life-saving programs. The Committee recognizes that the eradication of several NTDs is possible in this generation and urges USAID to focus efforts on elephantiasis, river blindness, and blinding trachoma. The Committee encourages USAID to continue supporting research into new drugs to address NTDs. The Committee supports funding above the request for programs to combat NTDs.

*Vaccines.*—The Committee recommends a United States contribution of \$235,000,000 for the GAVI Alliance for fiscal year 2016 in recognition that vaccines are key to decreasing the number of children who die before age 5.

The Committee agrees that developing a vaccine is essential to the fight against malaria and HIV and encourages USAID to continue funding to support their advancement as part of a comprehensive prevention, diagnostic, and treatment strategy to reduce malaria and HIV worldwide.

*Health technology.*—The Committee continues to support USAID’s health technologies programs and directs USAID to coordinate and undertake a consultative process with the Department of Defense, CDC, the National Institutes of Health, the Food and Drug Administration and the Office of the United States Global AIDS Coordinator (OGAC) to ensure that United States investments in global health research are efficient, coordinated, and streamlined.

*Reproductive health /voluntary family planning.*—The Committee recommendation includes section 7058 of this Act, which provides not more than \$461,000,000 for reproductive health and voluntary family planning in this Act. This provision also addresses funds provided under Economic Support Fund for reproductive health and family planning.

The Committee recommendation continues prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act, no applicant shall be discriminated against because of such applicant’s religious or conscientious

commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7063 of this Act prohibiting funds for any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

The Committee encourages USAID to support fertility-awareness models of family planning that are proven effective, including those that rely on mobile and internet technologies. Awards should be made through an open and competitive process and subject to the funding limitations and restrictions in this Act and section 104 of the Foreign Assistance Act of 1961.

*Vulnerable children.*—The Committee directs that not less than \$22,000,000 shall be provided to support programs and activities that address the needs of vulnerable children, including childhood blindness programs and implementation of the Action Plan for Children in Adversity (APCA).

The Committee is concerned with the slow progress toward implementation of APCA and directs the USAID Administrator to publicly identify six pilot countries, in accordance with Public Law 109–95. The Committee recognizes that private sources of funds will be leveraged as part of this plan, the Committee expects that funds provided under this heading in this and prior Acts will be used for implementation of APCA, and the Committee directs USAID to consult with the Committees on Appropriations prior to the initial obligation of funds.

The Committee expects the Secretary of State to include implementation plans for each pilot country in the annual report required by Public Law 109–95.

The Committee supports the work of the Senior Policy Operating Group and directs such group to promote inter-agency coordination and effective implementation of APCA.

Of the funds recommended for implementation of APCA, the Committee encourages USAID to address violence against children in school settings in its programs.

*Public-private partnerships.*—The Committee recognizes the important work of a number of innovative partnerships by USAID and OGAC with the private sector and other institutional donors to leverage public and private investments in global health. These efforts are instrumental in combating a number of health issues unique to the survival of women and mothers in sub-Saharan Africa, including screening for disease, education and awareness campaigns, and other critical improvements to the overall health systems and services in some of the most underserved areas. The Committee encourages USAID to consider expanding these efforts to improve the health of women worldwide.

*Microbicides.*—The Committee recommends continued support for microbicide development and directs OGAC to coordinate with USAID, the National Institutes of Health, other Federal agencies, and donors in order to advance microbicide development and implementation. The Committee directs OGAC to update the Committees on Appropriations on a regular basis on the progress made in achieving an effective microbicide.

*Pandemic Influenza and Other Emerging Threats.*—The Committee continues to monitor the implementation of emergency funds provided in title IX of division J of Public Law 113–235 to prevent, detect, and combat Ebola. The Committee applauds USAID-supported health workers for their contributions to fighting this deadly disease. The Committee recommendation continues to support expanded surveillance to address the role of wildlife in the emergence and spread of new pathogens, and the Committee notes the need for disaster preparedness training for front-line health workers in disaster-prone regions to strengthen national and community resilience.

The Committee is concerned that weak health systems and the lack of equitable access to qualified health workers increases the spread of infectious diseases, therefore USAID should include specific targets for strengthened health systems and access to health workers in their country strategies.

The Committee notes the importance of early identification of individuals with infectious diseases and encourages USAID to work with industry partners to implement rapid screening testing methods that are cost effective and efficient.

#### *HIV/AIDS Prevention and Treatment*

The Committee recommendation includes \$6,000,000,000 to fight HIV/AIDS, the same as the fiscal year 2015 level. Of this amount, the Committee recommends that \$5,670,000,000 shall be directly apportioned to the Department of State.

The Committee recognizes the significant achievements of the President's Emergency Plan for AIDS Relief (PEPFAR) through the support of anti-retroviral treatment, testing, and counseling.

The Committee recommends continued support for a United States contribution to UNAIDS, prevention of mother-to-child transmission (MTCT) programs to enhance retention and adherence to treatment; and access for women and girls to HIV/AIDS prevention, care, and treatment services. The Committee notes the importance of HIV testing to HIV prevention and encourages OGAC to do greater outreach to both men and women. Additionally, the Committee recommendation prioritizes pediatric HIV treatment programs with a focus on early infant diagnoses, age-appropriate pediatric formulations of treatment, and adherence support.

The Committee encourages OGAC to continue to develop high quality data sets including site-specific program data, information regarding site and service delivery quality, and program efficiency data to inform where and how PEPFAR resources should be allocated to have the greatest impact.

The Committee encourages OGAC to continue to implement programs for orphans and vulnerable children that align with the goals and objectives of the APCA and continue to integrate the Strong Beginnings objective into MTCT programs. Additionally, the Committee recommendation supports programs designed to identify and prevent HIV in children who are living outside of family care as a result of the AIDS pandemic, and to support and to work with governments and civil society to develop systems necessary to ensure children are in appropriate, protective, and permanent family care.

Of the funds made available under this heading, not less than \$2,500,000 shall be transferred to the USAID Office of Inspector General and \$1,500,000 shall be transferred to the Department of Health and Human Services Office of Inspector General for the cost of auditing programs implemented by the respective agency. The Committee directs OGAC to ensure vigorous oversight of its programs and recommends funding levels commensurate with historical levels.

*The Global Fund to Fight AIDS, Tuberculosis, and Malaria (Global Fund).*—The Committee is supportive of the Global Fund and its performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases. The Committee recommendation includes sufficient funds to meet the United States commitment to the Global Fund. The Committee recommends up to \$1,350,000,000 to meet such commitment. Any funds not able to be obligated because of statutory limitations may be available for bilateral PEPFAR programs.

The Committee directs the United States Global AIDS Coordinator to consult with the Committee prior to the initial obligation of funds made available for technical assistance related to the activities of the Global Fund.

Oversight of the Global Fund remains a top priority, as well as continued support for an independent Office of Inspector General, therefore the Committee recommendation continues language withholding 10 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Global Fund's Secretariat and Board of the Global Fund have not adopted policies that would make the work of the Office of Inspector General less transparent or less comprehensive.

The Committee directs the Secretary of State to provide to the Committees on Appropriations an annual update to the report required in House Report 113–185 on Global Fund issues related to financial systems, taxation, United Nations Development Programme, and Secretariat budget transparency.

#### DEVELOPMENT ASSISTANCE

Fiscal Year 2015 enacted level .....	\$2,507,001,000
Fiscal Year 2016 request .....	2,999,694,000
Committee recommendation .....	2,507,001,000
Change from enacted level .....	0
Change from request .....	– 492,693,000

The Committee recommendation includes \$2,507,001,000 for Development Assistance.

#### *Agriculture*

The Committee includes \$1,006,000,000 for food security and agriculture development. The Committee encourages USAID to provide private voluntary organizations greater access to grants and cooperative agreements to carry out food security and agriculture programs and activities under section 103 of the Foreign Assistance Act of 1961, as amended. The Committee also supports USAID's focus on a comprehensive approach that links food security, agricultural production, and economic growth and also recommends integrating nutrition and the principles of sustainable natural resource management as part of this approach. The Committee notes

the importance of women in increasing sustainable agriculture production and expects assistance and training to focus on women in order to create long-term solutions to food insecurity and malnutrition. The Committee continues to support programs that increase access for smallholder farmers to land tenure and encourages USAID to leverage the expertise in the United States land-grant system, including by using information communications technology to link smallholder farmers, local universities, and land grant universities.

The Committee notes that a lack of access to food destabilizes countries, endangers national security, and compromises individual and economic productivity. The Committee supports assistance for research institutions in the United States and abroad, as well as universities in foreign countries that will serve as a link to local communities. The Committee supports partnerships that will build local capacity to support sustainable agriculture programs.

The Committee recommendation provides \$15,000,000 for a contribution as authorized by section 3202 of Public Law 110–246, as amended by section 3206 of Public Law 113–79.

*Feed the Future Innovation Labs.*—The Committee recommendation provides up to \$65,000,000 for the Feed the Future Innovation Labs, and the Committee commends USAID for its increased engagement with United States universities to capitalize on the unparalleled research capacities of United States institutions of higher education to solve the world’s most challenging agricultural development and food security problems.

*Spend plan.*—Pursuant to section 7076 of this Act, the USAID Administrator is required to submit a spend plan on food security and agriculture development and the Committee expects such plan to detail the proposed use of funds by account, office, and country prior to funds being obligated. The spend plan should also specify any funds to be transferred to other agencies or international financial institutions and for what purpose such funds will be transferred.

#### *Economic Growth*

*Microenterprise and microfinance.*—The Committee recommendation includes \$265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes that USAID is required to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than \$1.25 a day, pursuant to section 251(c) of the Foreign Assistance Act of 1961. The Committee directs the USAID Administrator to prioritize investments in microenterprise and microfinance in sub-Saharan Africa to reach the poorest and most marginalized and to consult with the Committees on Appropriations on efforts to focus existing resources for this purpose. The Committee encourages investment in a variety of financial services that allow the poor to save, borrow, and access insurance, remittances, and other key services. The Committee is concerned about the very low integration of poverty measurement tools, which has resulted in insufficient evidence showing USAID’s fulfillment of the legal target to reach the very poor. The Committee recommends that USAID work with partner organizations to increase the use of poverty measurement tools developed or approved by USAID. The Committee sup-

ports microenterprise and microfinance programs to promote economic development in Mexico and Central America.

*Trade capacity building.*—The Committee continues to support capacity building activities related to the free trade agreements with the countries of Central America, Colombia, Peru, and the Dominican Republic to ensure that United States workers and businesses can compete on a level playing field.

#### *Education*

*American Schools and Hospitals Abroad (ASHA).*—The Committee recommendation includes \$26,000,000 for the ASHA program, which is \$3,000,000 above the fiscal year 2015 enacted level, in response to the increased demand for such funds. The Committee continues to recognize the important contributions made to United States foreign policy interests by institutions funded by this program, including fostering a positive image of the United States around the world. The Committee notes the distinct mandate of ASHA from other USAID development programs, including the focus on public diplomacy and fostering American values, ideas, and practices. The Committee also notes that many of the successful ASHA programs operate in countries that are largely absent of other USAID programs. USAID should consider the strategic impact that ASHA programs can have in particular countries and regions in fostering a stronger commitment to fundamental American values. The Committee expects ASHA funds to continue to be allocated through an open and competitive process. The Committee expects USAID to allocate funds to administer the ASHA program from funds provided for Operating Expenses on a proportionate basis with other agency programs.

*Basic education.*—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the empowerment of women and girls, and decreased extremism. The Committee recommendation includes a total of \$800,000,000 for basic education programs in this Act and directs USAID to use meaningful metrics in evaluating its basic education programs. The Committee supports increased United States participation in the Global Partnership for Education and includes not less than \$70,000,000 for a contribution, which is the same as the request. The Committee encourages USAID to prioritize the special needs of girls' and women's literacy and education, including in conflict or post-conflict settings.

The Committee believes that schools can be centers of learning and development for an entire community and expects programs in other sectors to be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis, as well as stakeholders, during continued implementation of the basic education strategy to sustain progress in literacy and basic education programs. Such

consultations should include how the strategy will impact all age groups.

USAID is also directed to consult with the Committees on Appropriations on the next education strategy. Such strategy should include lessons learned from the 2011 strategy as well as interim targets to assess progress.

The Committee notes the reporting requirement contained in section 7060 of this Act and directs USAID to continue its consultations with the Committees on Appropriations on progress made to reduce the funding pipeline of basic education assistance.

*Higher education.*—The Committee provides \$225,000,000 for assistance for higher education and supports the efforts of USAID to increase engagement with United States universities in order to harness their unparalleled research capacities to address the most challenging international development problems. The Committee provides \$25,000,000 for new partnerships focused on building institutional capacity between universities and colleges in the United States and universities in developing nations. The Committee directs USAID to initiate new competitive grants for partnerships of a sufficient length and size to make a transformational impact on colleges and universities in developing nations. The Committee also notes the important role United States universities have played in advancing recent innovations in e-learning and directs USAID to include a focus within the new partnerships between United States universities and universities in developing countries to increase quality and access to higher education through the use of technology.

The Committee notes that reaching underserved populations in Latin America and the Caribbean with educational programs of sufficient duration to provide leadership, language skills, and career training is important for countries' economic and social development. Therefore, the Committee urges USAID to prioritize educational opportunities at post-secondary institutions in the United States for underserved populations in the region.

#### *Global Programs*

The Committee includes language on conservation and anti-trafficking in persons programs under section 7060 of this report.

*Burn prevention.*—The Committee supports USAID's efforts in relation to burn prevention through the distribution of fire-safe cookstoves and directs that USAID consult with the Committee on the estimated need and cost effectiveness of programs that focus on essential treatment for children with disabling burn injuries. The Committee further directs that USAID integrate burn prevention and treatment into existing programs, as appropriate.

*Child marriage.*—The Committee recommends funding at not less than the prior year for programs that reduce the incidence of child marriage and to meet the needs of married girls and directs the Secretary to consult with the Committee prior to the obligation of funds.

*Domestic Resource Mobilization.*—The Committee supports efforts by USAID to encourage increased host country investments of their own financial resources in support of health, education, and other development goals.

*Victims of torture.*—The Committee supports continued funding for USAID victims of torture programs.

*Water, sanitation, and hygiene (WASH).*—The Committee recommendation includes not less than \$382,500,000 in this Act for long-term, sustainable water supply, sanitation, and hygiene projects pursuant only to Public Law 109–121, as amended by Public Law 113–289. The Committee directs that not less than \$135,000,000 of such funds be made available for programs and activities in sub-Saharan Africa, which should be prioritized for the poorest communities and countries. Access to adequate water, sanitation, and hygiene is a critical component of disease prevention, and the Committee directs the USAID Administrator to consult with the Committees on Appropriations on its efforts to incorporate the goal of clean water across health and development programs. The Committee supports public-private partnerships to leverage additional non-Federal investments and expertise for water and sanitation-related programs, including through the Development Credit Authority, as appropriate. The Committee notes that a lack of access to toilets and adequate sanitation impacts women and girls in particular and recommends USAID work to ensure this issue is addressed in the design of WASH programs.

#### INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$560,000,000
Fiscal Year 2016 request <sup>1</sup> .....	931,000,000
Committee recommendation <sup>1</sup> .....	1,085,000,000
Change from enacted level .....	+525,000,000
Change from request .....	+154,000,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,085,000,000 for International Disaster Assistance. When combined with funds provided under title VIII, the amount recommended is the same as the fiscal year 2015 enacted level.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons.

The Committee expects the reporting requirement included under this heading in the joint explanatory statement accompanying division K of Public Law 113–76 to continue for fiscal year 2016.

*Needs assessments.*—The Committee is concerned about the recent devastation due to natural disasters in Nepal and Vanuatu and directs the Department of State and USAID to transmit to the Committees on Appropriations updated needs assessments.

*Minority communities.*—Conflict and instability intensify the challenges facing minority communities, including Christian populations. The Committee urges the USAID Administrator to ensure that eligible individuals and families from such communities are

not overlooked in the delivery of humanitarian assistance and re-settlement services.

#### TRANSITION INITIATIVES

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$47,000,000
Fiscal Year 2016 request .....	67,600,000
Committee recommendation <sup>1</sup> .....	47,000,000
Change from enacted level .....	0
Change from request .....	-20,600,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$47,000,000 for Transition Initiatives. When combined with funds provided under title VIII, the amount recommended is the same as the fiscal year 2015 enacted level.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick impact activities for conflict prevention or stabilization.

The Committee recommendation continues the following requirements: (1) funds made available under this heading may only be administered by USAID's Office of Transition Initiatives (OTI); (2) five days prior to starting a new program, USAID must submit a report to the Committees on Appropriations; and (3) up to \$15,000,000 of funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for the purposes and with the authorities provided under this heading if the Secretary of State determines it is in the national interest and following consultation with the Committees.

The Committee continues to direct OTI to submit a report to the Committees on Appropriations at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2016, including programs supported with transferred funds.

#### COMPLEX CRISES FUND

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$20,000,000
Fiscal Year 2016 request .....	30,000,000
Committee recommendation .....	0
Change from enacted level .....	-20,000,000
Change from request .....	-30,000,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level includes funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include an appropriation for the Complex Crises Fund.

#### DEVELOPMENT CREDIT AUTHORITY

Program Account:	
Fiscal Year 2015 enacted level .....	\$40,000,000
Fiscal Year 2016 request .....	40,000,000
Committee recommendation .....	40,000,000
Change from enacted level .....	0
Change from request .....	0
Administrative Expenses:	
Fiscal Year 2015 enacted level .....	\$8,120,000
Fiscal Year 2016 request .....	9,200,000
Committee recommendation .....	8,120,000
Change from enacted level .....	0
Change from request .....	-1,080,000

The Committee recommendation includes a ceiling of \$40,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority program. The Committee recommendation includes an appropriation of \$8,120,000 for administrative expenses.

The Committee notes that USAID must submit a spending report for funds provided under this heading to the Committees on Appropriations, as required by section 7076 of this Act.

#### ECONOMIC SUPPORT FUND

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$2,632,529,000
Fiscal Year 2016 request <sup>1</sup> .....	3,952,161,000
Committee recommendation <sup>1</sup> .....	1,817,315,000
Change from enacted level .....	– 815,214,000
Change from request .....	– 2,134,846,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,817,315,000 for Economic Support Fund. Additional funds are provided under title VIII.

The Committee notes that funds are requested under this heading to advance United States interests by helping countries meet political, economic, and security needs.

#### *Africa*

The Committee supports continued funding for the Central African Republic, Democratic Republic of the Congo, Niger, Somalia, and South Sudan. Additional direction is provided under section 7042 of this report.

#### *East Asia*

*People's Republic of China (PRC).*—The Committee recommendation includes a prohibition on direct assistance to the Government of the PRC from this account.

*Tibet.*—The Committee recommendation continues assistance, at levels not less than prior years, to support activities that preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan autonomous areas in the PRC. The Committee notes the development challenges facing Tibetan communities in South Asia and directs USAID to continue to support Tibetan communities in India and Nepal in the areas of education, skills development, and entrepreneurship, at or above current levels.

#### *Europe and Eurasia*

*Ukraine.*—The Committee recommendation includes \$429,000,000 for economic support and democracy programs for Ukraine, which includes the costs of loan guarantees. The Committee supports the use of funds to enhance the productivity and efficiency of Ukraine's agriculture sector, direct engagement with rural women and midsize to small farm holders, and efforts to improve agriculture exports through investments in infrastructure, food processing, and marketing. The Committee encourages USAID

to prioritize funding for activities that can be leveraged through partnerships with the private sector. The Committee supports the efforts of the Organization for Security and Cooperation in Europe to monitor the ongoing crisis in Ukraine.

The Committee recommendation includes \$3,000,000 in support of the directive in section 7034(e) of this Act regarding research and training authorized by the Soviet-Eastern European Research and Training Act of 1983.

*Cyprus.*—The Committee notes that no funds are requested for Cyprus, but should the Secretary of State decide to provide funds, such assistance must be used only for scholarship programs, bicomunal projects, and measures aimed at reunification of the island and designed to reduce tensions and promote peace and cooperation between the two communities on Cyprus. The Committee notes that such programs are subject to the requirements of section 7015 of this Act.

*Moldova.*—The Committee is concerned about recent financial irregularities in the Moldovan banking system and recommends that the Secretary of State prioritize assistance under this heading to address oversight and governance of the financial sector.

*Romania.*—The Committee directs the Department of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on steps taken by the Government of Romania and the Department of State to restore confiscated church property to legal owners.

#### *Near East*

*Jordan.*—The Committee recommendation provides not less than \$1,000,000,000 for assistance for Jordan, consistent with section 7041(d) of this Act. Funds are provided under this heading, Foreign Military Financing Program, and in title VIII to respond to the extraordinary needs related to the crisis in Syria, including expanded access to education and continued delivery of municipal services.

*Lebanon.*—The Committee recommendation includes not less than \$12,000,000 for scholarships for Lebanese students with high financial need to attend educational institutions in Lebanon that meet standards comparable to those required for American accreditation. The Committee directs that these funds be awarded through an open and competitive process.

*Middle East Partnership Initiative (MEPI).*—The Committee recommendation includes \$70,000,000 for the Middle East Partnership Initiative, which is the same as the request. The Committee directs that \$10,000,000 be made available for the MEPI scholarship program.

*Middle East Regional Cooperation Program.*—The Committee recommendation includes \$5,000,000 for the Middle East Regional Cooperation Program, which is the same as the request.

*Near East Regional Democracy.*—The Committee recommendation includes \$32,000,000 for the Near East Regional Democracy program, which is the same as the fiscal year 2015 enacted level. The Committee expects the funds provided above the request to be used to support programs to increase women's participation in politics, including as candidates in elections, and in consultation with diaspora communities in the United States.

*Tunisia.*—The Committee recognizes that it is in the national security interest of the United States to support a democratic and prosperous Tunisia and provides not less than \$55,000,000 for this purpose. The Committee notes that economic growth in Tunisia could be furthered through policies that reduce barriers to investment and growth. The Committee recommends that technical assistance be prioritized in order to support Tunisia's institutional capacity to ensure that its reform agenda is successfully implemented. The Committee directs that funds also be made available to support young entrepreneurs.

*South and Central Asia*

The Committee recommendation supports regional economic integration programs that support transit, trade, and energy linkages in the region and increase economic growth and stability by expanding trade through neighboring countries.

*Western Hemisphere*

*Colombia.*—The Committee recommendation includes \$133,000,000 for Colombia to be directly apportioned to USAID to continue existing programs and activities.

The Committee supports assistance for conflict-affected populations, including Afro-Colombians and other indigenous communities and refugees that have been displaced from Colombia. The Committee recommends that the Secretary of State continue to work with the UN High Commissioner for Refugees (UNHCR), and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees. Within the total provided for Colombia under this heading, the Committee directs that \$7,000,000 be transferred to the Migration and Refugee Assistance account to help address these concerns.

The Committee supports funding for the UN Office of the High Commissioner for Human Rights and the Defensoria del Pueblo and notes the efforts by the Government of Colombia to protect human rights defenders and activists, victims and land rights leaders, and vulnerable and minority communities.

The Committee notes that should a formal peace agreement be reached in Colombia that is in the national security interests of the United States, the Secretary of State and the USAID Administrator shall consult with the Committees on Appropriations on any proposed use of funds under this heading to support the implementation of such agreement. The Committee notes that any funds made available for such purpose from within existing funds designated for Colombia or from funds reprogrammed from other countries or activities will be subject to the regular notification procedures of the Committees on Appropriations.

*Caribbean Basin Security Initiative (CBSI).*—The Committee recommendation includes \$26,000,000 for CBSI, which is the same as the request.

*Central America Regional Security Initiative (CARSI).*—The Committee recommendation includes \$81,500,000 for CARSI, which is the same as the request. Programs funded under this heading should support crime and violence prevention programs targeted at at-risk youth living in insecure neighborhoods, especially in communities that are major contributors of migrants to the United

States and where there is significant criminal gang activity. The Committee directs the Secretary of State to include information on these activities in the strategy required by section 7045(a).

*Cuba.*—The Committee recommendation includes \$30,000,000 for programs to promote democracy and strengthen civil society in Cuba, of which not less than \$8,000,000 shall be for NED. The remaining funds should be administered by DRL, the Bureau of Western Hemisphere Affairs (WHA) and USAID, and the Committee encourages these bureaus and USAID to consider the unique capabilities of the core institutes of NED in implementing similar programs. The Committee directs that funds shall only be used for programs and activities pursuant to section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996 and section 1705 of the Cuban Democracy Act (CDA) of 1992, and shall not be used for business promotion, economic reform, entrepreneurship or any other assistance that is not democracy-building. With respect to grantee selection and implementation, the Committee directs that grants exceeding \$1,000,000, or a period of 12 months, shall be awarded only to organizations with experience promoting democracy inside Cuba.

*Haiti.*—The Committee remains concerned about the lack of progress in self-reliance and governance in Haiti more than five years after the earthquake. The Committee expects the Department of State to provide regular updates on progress in Haiti, including through existing reporting requirements and those contained in section 7045(g).

The Committee notes the significant unobligated balances for assistance for Haiti from prior years and, given the continued high level of need in the country, directs the Department of State and USAID to review and prioritize programs and take steps to execute these funds in a responsible manner. The Committee directs the Department of State to include information on assistance for Haiti in the report required by section 7002 of this Act regarding unobligated balances. The Committee will make funding decisions on new appropriations to be provided in fiscal year 2016, as appropriate.

*Mexico.*—The Committee does not provide funds requested for Mexico under Development Assistance and instead includes \$39,000,000 under this heading to be used only for programs for rule of law and human rights, justice and security, good governance, civil society, education, private sector competitiveness and economic growth, including to improve United States-Mexico trade and investment. The Committee supports USAID's Mexico border development programs to address the root causes of violence and instability.

The Committee recognizes that the United States and Mexico face difficult challenges in securing our shared border, while also facilitating the efficient flow of commerce and trade. The Committee notes the efforts of the Department of State and other United States Government agencies to engage with their Mexican counterparts on issues of common concern, such as efforts to improve port of entry infrastructure, equipment, and technology. The Committee believes that efforts to address these challenges could be strengthened through more engagement to develop common or complementary approaches in areas of mutual interest, including border infrastructure; immigration enforcement; facilitating the

flow of trade and passengers; and cross-border violence and criminal networks. The Committee encourages the Department of State, in cooperation with other United States Government agencies, to explore new opportunities for cooperation with Mexican authorities.

The Committee supports judicial reform efforts in Mexico and notes the positive outcomes in states that have already implemented reforms. The Committee notes that United States supported programs have trained thousands of federal justice sector personnel, including attorneys, judges, and law students in Mexico.

*Regional.*—The Committee notes that journalists and social and labor rights activists in Central and South American countries have been threatened and assassinated, and recommends continued support for programs to help protect them.

*Western Hemisphere promotion of democracy.*—The Committee includes additional funds above the budget request to promote democracy in the Western Hemisphere pursuant to section 7032 of this Act and notes that further direction for these funds is provided in this report under such section.

#### *Global and Regional Programs*

*Disability programs.*—The Committee notes USAID’s ongoing support for programs that support inclusive development of persons with disabilities and encourages continued funding for such programs pursuant to Public Law 108–406.

*Independent media.*—The Committee continues to support assistance for independent media in frontline states such as Afghanistan and Pakistan, countries in or emerging from transition such as Burma and Tunisia, and Ukraine and other countries of the former Soviet Union.

*National Ocean Policy.*—The Committee notes that no funds are requested in fiscal year 2016 for the implementation of the National Ocean Policy. The Committee recommendation includes no funding for this purpose. The Committee further notes that any funds obligated in support of this policy are subject to the notification requirements contained in this Act.

*Parliamentary exchanges.*—The Committee recommendation includes \$1,900,000 for the House Democracy Partnership (HDP) and encourages coordination between HDP and USAID in implementing parliamentary strengthening programs.

*Reconciliation programs.*—The Committee recommendation includes \$26,000,000 under this heading and Development Assistance to support people-to-people reconciliation programs that bring together individuals of different ethnic, religious, and political backgrounds from areas of civil strife and war, of which \$10,000,000 shall be for reconciliation activities between Israelis and Palestinians. Funds shall be awarded through a competitive grant process. The Committee expects the Department of State and USAID to ensure that funds provided for reconciliation programs in the Middle East include a rigorous vetting and evaluation process and are consistent with United States foreign policy objectives in the region.

The Committee expects that funds may be made available to further the economic, social development, and reconciliation goals of Public Law 99–415 at levels consistent with amounts provided in prior years.

*Rule of law and judicial reform.*—The Committee believes the rule of law is fundamental to promoting democracy and sustainable development. The Committee notes that the rule of law is strengthened by promoting independent judiciaries, human rights and women's rights, combating human trafficking and corruption, and increasing public accountability and access to justice. The Committee continues to support programs to develop fair and transparent judicial systems that advance the rule of law worldwide.

*University programs.*—The Committee notes the important role that American educational institutions play by providing educational opportunities to students in the Middle East region. The Committee continues to support scholarship programs to educate students from countries with significant Muslim populations at not-for-profit institutions of higher education that meet the standards comparable to those required for American accreditation and directs the Secretary of State to consult with the Committees on Appropriations on the funding levels for these purposes.

#### DEMOCRACY FUND

Fiscal Year 2015 enacted level .....	\$130,500,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	140,500,000
Change from enacted level .....	+10,000,000
Change from request .....	+140,500,000

The Committee recommendation includes \$140,500,000 for Democracy Fund, which is \$10,000,000 above the fiscal year 2015 enacted level.

Funds included under this heading were requested under Development Assistance and Economic Support Fund. Of the funds provided, \$77,750,000 shall be for the Human Rights and Democracy Fund of DRL at the Department of State, and \$62,750,000 shall be for the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

The Committee directs that \$8,500,000 of the funds made available for DRL be used for the promotion of international religious freedom. The Committee expects such funds to help create and support training of a new generation of defenders of religious freedom, including legal and political advocates and advocacy networks, strengthen legal representation, and build the capacity of religious communities and rights defenders to protect against religious freedom violations, mitigate societal or sectarian violence, or minimize legal or other restrictions of the right to the freedom of religion. The funding should focus on projects targeting religious freedom violations and combat religious extremism in countries that are on Tier 1 or Tier 2 lists issued annually by of the United States Commission on International Religious Freedom.

DEPARTMENT OF STATE  
MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$931,886,000
Fiscal Year 2016 request <sup>1</sup> .....	1,634,595,000
Committee recommendation <sup>1</sup> .....	2,092,611,000
Change from enacted level .....	+1,160,725,000
Change from request .....	+458,016,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$2,092,611,000 for Migration and Refugee Assistance. When combined with additional funds for Migration and Refugee Assistance provided under title VIII, the amount recommended is the same as the fiscal year 2015 enacted level.

*Burmese refugees.*—The Committee continues to support humanitarian services to displaced Burmese living in Burma and surrounding countries.

*Children in Disaster and Conflict.*—The Committee recognizes the need for enhanced protection of children separated from their families as a result of civil conflict or natural disaster and encourages the Secretary of State and the USAID Administrator to support identification, tracing for such children, and the development of systems for identifying, enumerating, and documenting children outside of family care.

*Colombian refugees.*—In addition to funds available under this heading, the Committee includes language under Economic Support Fund in this report noting the expectation that funds will be transferred to this account to augment assistance to nongovernmental and international organizations that provide assistance to Colombian refugees in neighboring countries.

*Human Trafficking Survivors.*—The recommendation includes funds to continue services for human trafficking survivors and their families.

*Minority communities.*—Conflict and instability in the Middle East and Africa intensify the challenges facing minority communities, including Christian populations. The Committee urges the Secretary of State to ensure that eligible individuals and families from such communities are not overlooked in the delivery of humanitarian assistance and resettlement services.

*Resettlement in Israel.*—The Committee recommendation includes a directive that not less than \$10,000,000 of the amounts appropriated under this heading shall be made available for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, which is the same as the request and similar to language carried in prior years.

*South Sudanese refugees.*—The Committee supports continued assistance for South Sudanese refugees who have fled to neighboring Uganda, Kenya, and Ethiopia. The Committee notes with concern that services for refugees in many of the areas into which South Sudanese are arriving were already under great strain. The Committee supports the efforts to meet the needs of the most vulnerable and at-risk refugees. Furthermore, the Committee believes that the Secretary of State should encourage the governments of such countries to allocate sufficient land for the hosting of refugees.

*Sudanese refugees.*—The Committee is concerned about the increasing number of arrivals of refugees from Sudan into South Sudan. The internal South Sudan conflict has put tremendous pressure on available resources. The Committee encourages the Secretary of State to ensure that Sudanese refugees in South Sudan receive protection and assistance in keeping with international refugee conventions.

*Syrian refugees.*—The Committee remains concerned about the plight of refugees from Syria and the burden they face as well as the strain on host communities. The Committee urges the Department of State to continue to do the following: (1) help host countries expand their national systems to accommodate refugee needs; (2) assist host country capacity to deliver basic services to their own citizens; (3) strengthen the ability of local governments to respond to the refugee influx; and (4) ensure that refugees have freedom of movement and meaningful access to economic opportunity.

*Tibetan refugees.*—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at a level commensurate with prior years. The Committee remains concerned about the challenges facing Tibetan refugees in Nepal and again urges the Secretary of State to press the Government of Nepal to reaffirm its long tradition of permitting Tibetan refugees to safely transit Nepal, and to respect the rights of, and provide legal protections to, Tibetans residing in Nepal.

*United Nations Relief and Works Agency (UNRWA) accountability.*—The Committee recommendation includes language in section 7048(d) of this Act prohibiting funds appropriated under this heading from being made available to UNRWA until the Secretary of State certifies and reports to the Committees on Appropriations that UNRWA is:

(1) utilizing Operations Support Officers in the West Bank, Gaza, and other fields of operation to inspect UNRWA installations and reporting any inappropriate use;

(2) acting promptly to address any staff or beneficiary violation of its own policies (including the policies on neutrality and impartiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;

(3) implementing procedures to maintain the neutrality of its facilities, including implementing a no-weapons policy, and conducting regular inspections of its installations, to ensure they are only used for humanitarian or other appropriate purposes;

(4) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c) of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;

(5) taking steps to ensure the content of all educational materials currently taught in UNRWA-administered schools and summer camps is consistent with the values of human rights, dignity, and tolerance and does not induce incitement;

(6) not engaging in operations with financial institutions or related entities in violation of relevant United States law, and is taking steps to improve the financial transparency of the organization; and

(7) in compliance with the United Nations Board of Auditors' biennial audit requirements and is implementing in a timely fashion the Board's recommendations.

The Committee directs that in reviewing whether UNRWA is meeting the requirements of paragraph (2), the Secretary of State shall ensure that UNRWA's employment policies prohibit staff from being members of militant political parties or a Foreign Terrorist Organization designated pursuant to section 219 of the Immigration and Nationality Act, including members of Hamas.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE  
FUND

Fiscal Year 2015 enacted level .....	\$50,000,000
Fiscal Year 2016 request .....	50,000,000
Committee recommendation .....	50,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$50,000,000 for United States Emergency Refugee and Migration Assistance Fund.

This account provides funds from which the President can draw in order to respond to urgent and unanticipated humanitarian crises.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2015 enacted level .....	\$379,500,000
Fiscal Year 2016 request .....	410,000,000
Committee recommendation .....	379,500,000
Change from enacted level .....	0
Change from request .....	- 30,500,000

The Committee recommendation includes \$379,500,000 for Peace Corps.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation continues the ban on the use of funds for abortion, with certain exceptions, and requires a spend plan pursuant to section 7076 of this Act.

The Committee recommendation continues the requirement that the Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend an office or country program. The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations, not later than 30 days after the end of fiscal year 2016, listing all decisions made during the fiscal year to change the status of offices or country programs and the justifications for such decisions.

MILLENNIUM CHALLENGE CORPORATION

Fiscal Year 2015 enacted level .....	\$899,500,000
Fiscal Year 2016 request .....	1,250,000,000
Committee recommendation .....	899,500,000
Change from enacted level .....	0
Change from request .....	- 350,500,000

The Committee recommendation includes \$899,500,000 for the Millennium Challenge Corporation (MCC). The Committee recommendation includes a limitation of \$105,000,000 for administrative expenses and not more than \$100,000 may be for representational expenses.

The Committee recommendation does not include provisions carried in prior years relating to country eligibility and public disclosure. These matters are under consideration by the authorizing committee of jurisdiction.

*Corruption.*—The Committee remains concerned about weak judicial systems and corruption in MCC compact countries, particularly in second compact countries, which in some cases prevents private sector contracts from being enforced. The Committee urges the CEO of the MCC to keep the Committees on Appropriations updated as MCC seeks better data on governance and other measures of corruption.

*MCC mandate.*—The Committee continues to direct the CEO of the MCC to include the corresponding Economic Rate of Return estimated for each line item funded in the compact in the congressional notifications for new compacts.

*Reporting requirements.*—In the fiscal year 2016 operating plan that must be submitted pursuant to section 7076 of this Act, the CEO of the MCC is directed to include the following on a country-by-country basis: the status of negotiations and the approximate range of value of proposed compacts; a summary of compacts in implementation, including the projected expenditure and disbursement of compact funds during fiscal year 2016 and subsequent fiscal years as determined by the country compact; a summary of threshold country programs in implementation, including the approximate range of value of the threshold country agreements; major programmatic changes to existing compacts funded by this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs; and the use of administrative funds. The Committee directs the CEO of the MCC to update this report semi-annually.

INTER-AMERICAN FOUNDATION

Fiscal Year 2015 enacted level .....	\$22,500,000
Fiscal Year 2016 request .....	18,100,000
Committee recommendation .....	22,500,000
Change from enacted level .....	0
Change from request .....	+4,400,000

The Committee recommendation includes \$22,500,000 for Inter-American Foundation (IAF).

The Committee directs the IAF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act.

The Committee supports up to \$15,000,000 being made available by transfer from Development Assistance to this heading to implement programs consistent with the strategy submitted to the Committees on Appropriations pursuant to section 7045(a) of this Act.

The Committee notes that the IAF must submit an operating plan to the Committees on Appropriations pursuant to section 7076 of this Act.

## UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Fiscal Year 2015 enacted level .....	\$30,000,000
Fiscal Year 2016 request .....	26,000,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+4,000,000

The Committee recommendation includes \$30,000,000 for United States African Development Foundation (USADF).

The Committee directs the USADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act for new grants.

The Committee notes that the USADF must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

## DEPARTMENT OF THE TREASURY

## INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal Year 2015 enacted level .....	\$23,500,000
Fiscal Year 2016 request .....	28,000,000
Committee recommendation .....	23,500,000
Change from enacted level .....	0
Change from request .....	-4,500,000

The Committee recommendation includes \$23,500,000 for International Affairs Technical Assistance by the Department of the Treasury.

## TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

## DEPARTMENT OF STATE

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$853,055,000
Fiscal Year 2016 request <sup>1</sup> .....	967,771,000
Committee recommendation <sup>1</sup> .....	935,020,000
Change from enacted level .....	+81,965,000
Change from request .....	-32,751,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$935,020,000 for International Narcotics Control and Law Enforcement. Additional funds are provided under title VIII.

Funds are recommended for programs in the following countries and programs and are subject to the requirements of section 7019 of this Act:

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Country or Program	Committee recommendation
Africa Regional Aviation Platform .....	\$40,000
Central America Regional Security Initiative .....	205,000
[of which, DNA Forensic Technology] .....	[10,000]
[of which, Guatemala Police Sexual Assault Units] .....	[3,000]
[of which, International Commission Against Impunity in Guatemala] .....	[5,000]
Caribbean Basin Security Initiative .....	28,500
Colombia .....	145,250

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT—Continued

[Budget authority in thousands of dollars]

Country or Program	Committee recommendation
Demand Reduction .....	12,500
International Law Enforcement Academies .....	27,000
Judicial Reform .....	3,000
Mexico .....	110,000
Morocco .....	3,000
Trafficking in Persons .....	39,000
[of which, Guatemala] .....	[9,200]
Tunisia .....	12,000
Wildlife Trafficking .....	25,000
Western Hemisphere Regional Security Cooperation .....	10,000
Ukraine .....	10,000

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act and prior to the initial obligation of program and country funds appropriated under this heading, on the proposed uses of funds on a program and country-by-country basis for each program, project, and activity. The Committee expects the report to contain at least the level of detail provided in the fiscal year 2010 International Narcotics Control and Law Enforcement 45-day country-by-country report. The Committee notes that such report does not meet the notification requirements under section 7015 of this Act.

The Committee recommendation includes funding for human trafficking and wildlife trafficking and provides further direction on these programs in section 7060 of this report.

*Country and regional programs*

*Africa Regional Aviation platform.*—The Committee recommendation includes funding to expand the Bureau of International Narcotics and Law Enforcement Affairs aviation assets into Africa. The Committee notes the receipt of the report submitted by the Secretary of State on the feasibility of establishing an aviation platform in Africa to combat the wildlife poaching and trafficking crisis, assist in counternarcotics operations and border security efforts, and provide for the evacuation of diplomatic facilities. The Committee directs the Secretary of State to develop an implementation plan, not later than 90 days after enactment of this Act, which should include the location, size, and mandate of such a regional aviation platform. The Committee also expects that such plan will include an analysis of partner nations' criminal justice infrastructure, capabilities, and capacities. The Secretary of State is directed to consult with the Committees on Appropriations on the development of such plan.

*Colombia.*—The Committee recommendation includes funding to support Colombia's efforts to expand state presence, provide citizen security and access to government services, and counter illicit crop cultivation and narcotics trafficking. The Committee continues to recognize the strategic importance of Colombia, and acknowledges the successes and the improvements made in the everyday lives of the Colombian people that have resulted over the last fifteen years.

The Committee notes the recent decision by the Government of Colombia to discontinue certain aerial eradication techniques in

Colombia, which have been an effective tool against illicit crop cultivation. The Committee expects the Department of State to work with the Government of Colombia to develop other cost-effective counternarcotics measures. The Committee directs the Secretary of State to consult with the Committees on Appropriations on these issues prior to submitting the country-by-country report required under this heading.

The Committee notes the continued progress made by the Government of Colombia to improve human rights and dismantle illegal armed groups and encourages a continued focus on justice and rule of law activities, including efforts to address cases of human rights abuse within the Colombian Armed Forces. The Secretary of State is directed to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on these issues. The report should include steps taken by the Colombian government to do the following: (1) subject only to civilian jurisdiction cases involving members of the Colombian military responsible for gross violations of human rights and the actions of the Colombian military in cooperation with civilian prosecutors and judicial authorities in such cases; (2) uphold its international obligations by investigating, prosecuting, and punishing persons responsible for crimes against humanity, war crimes, and other gross violations of human rights, including by not offering amnesty to such persons; (3) continue to dismantle illegal armed groups; (4) continue to protect the rights of human rights defenders, journalists, trade unionists, and other social activists; and (5) continue to respect the rights and territory of indigenous and Afro-Colombian communities, including protecting them from forced displacement, killings, and other violations.

In addition to funds described above, the Committee recommendation provides \$10,000,000 for Western Hemisphere Regional Security Cooperation, which can be used to support efforts by the Government of Colombia to provide training and technical assistance to partners in the region and around the world. The Committee notes that between 2009 and 2013, Colombia trained more than 22,000 military and law enforcement officials from Central American and Caribbean countries. The Committee encourages the Department of State to continue to work with Colombia to leverage these activities to address counternarcotics and law enforcement challenges in the region.

*Mexico.*—The Committee recommendation includes funding to combat organized crime and drug trafficking in Mexico and to help Mexico secure its borders. The Committee intends that the resources provided will assist the Government of Mexico to strengthen civilian and judicial institutions, anti-corruption efforts, and rule of law activities at the federal, state, and local level. The Committee supports close and sustained coordination of law enforcement efforts and intelligence-sharing between the United States and Mexico to combat the activities of drug trafficking organizations along our shared border. The Committee continues to direct the Department of State to work with all appropriate federal, state, and local entities to share best practices to address drug trafficking, gun-running, illegal alien smuggling, human trafficking, violence, and kidnapping along and across the border between the United States and Mexico.

The Committee notes the efforts of the Government of Mexico to address the migration of unaccompanied, undocumented minors from Central America to the United States. The Committee recommendation includes funding to continue to support efforts to secure Mexico's borders. The Committee encourages a continued focus on Mexico's southern border with Guatemala and Belize. The Committee directs the Secretary of State to include information on these activities in the strategy required by section 7045(a).

The Committee continues to be concerned with the pace of delivery of assistance to Mexico and directs the Department of State, in consultation with other relevant agencies, to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, describing the implementation of assistance for Mexico since fiscal year 2008 and to use all appropriate means necessary to ensure the prompt delivery of equipment and training. Such report should also include information about transnational criminal organizations operating in Mexico, including an assessment of the income-generating activities of these organizations and recommendations on how to combat the operations, financial networks, and money laundering techniques of such organizations. This report, or a portion thereof, may be submitted in classified form if necessary.

The Committee notes the ongoing collaboration between the United States and the Government of Mexico on strengthening Mexico's judicial system. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the progress achieved by the Government of Mexico to do the following: (1) investigate and prosecute violations of human rights in civilian courts; (2) enforce prohibitions against torture and the use of testimony obtained through torture; (3) promptly transfer detainees to the custody of civilian judicial authorities, in accordance with Mexican law, and cooperate with such authorities in such cases; and (4) search for the victims of forced disappearances and investigate and prosecute those responsible for such crimes. The Committee notes the recent changes made to the Code of Military Justice and the enactment of a new National Penal Procedures Code in Mexico and expects the report to include an analysis of the impact of such changes.

*Central America Regional Security Initiative (CARSI).*—The Committee directs \$205,000,000 for CARSI, which is the same as the request. Programs funded under this heading should support border security, counter the activities of criminal gangs, drug traffickers and organized crime, and combat human smuggling and trafficking. The Committee recommendation includes funds for enhanced border security initiatives with a focus on Guatemala and Belize to assist with efforts to secure their border with Mexico. The Committee directs the Secretary of State to include information on these activities in the strategy required by section 7045(a).

In accordance with section 7045(a) of this Act, the Committee directs that \$10,000,000 be made available to combat human trafficking in Central America through the use of DNA forensic technology, which is in addition to funds made available pursuant to section 7060(e) of this Act. The Committee expects the Department of State to work to further develop the capacity of governments to

utilize DNA forensic science and databases to combat trafficking in persons. These efforts should include collaboration with local law enforcement, civil society, and academic institutions and also leverage investments from the private sector. The Committee expects these funds to be provided through an open and competitive process. The Committee notes that, as of June 1, 2015, the Department of State has not implemented the directive included in fiscal year 2015 for this purpose, and the Committee expects the Department to make progress on these programs as soon as practicable.

*Caribbean Basin Security Initiative (CBSI).*—The Committee supports activities provided under CBSI to combat organized crime and drug-related violence in a region particularly susceptible to the drug trade.

*Reports.*—Section 7045(e) requires the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the steps being taken by the Government of Honduras to address certain matters related to human rights. The Committee expects the report to address whether the Government of Honduras is taking steps to do the following: (1) implement policies to protect freedom of expression and association, and due process of law; (2) investigate and prosecute in the civilian justice system, in accordance with Honduran and international law, personnel who are credibly alleged to have violated human rights; and (3) cooperate with civilian judicial authorities in such cases.

The Committee also directs the Secretary of State, in coordination with the USAID Administrator, to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a report on the uses of all funds provided under this and any other heading for CBSI and CARSII on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2014. The Committee further directs the report be updated not later than October 15, 2015, for funds made available in fiscal year 2015.

*Ukraine.*—The Committee supports programs in Ukraine that strengthen the rule of law, fight corruption, and improve law enforcement, including the development of the patrol police.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED  
PROGRAMS

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$586,260,000
Fiscal Year 2016 request <sup>1</sup> .....	609,334,000
Committee recommendation <sup>1</sup> .....	588,076,000
Change from enacted level .....	+1,816,000
Change from request .....	- 21,258,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$588,076,000 for Non-proliferation, Anti-terrorism, Demining and Related Programs. Additional funds are provided under title VIII.

The Committee notes that funds provided under this heading are subject to the notification requirements in section 7015, including the requirement to identify when funds are being provided notwithstanding any other provision of law. The Committee directs the Department of State to consult with the Committees on Appropria-

tions, not later than 30 days after enactment of this Act, regarding the notifications procedures for funds under this heading.

Funds are recommended for the following programs:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program	Committee recommendation
Nonproliferation Programs .....	\$286,706
[of which, Nonproliferation and Disarmament Fund] .....	[27,000]
[of which, Export Control and Related Border Security Assistance] .....	[58,716]
[of which, Global Threat Reduction] .....	[69,540]
Anti-terrorism Programs .....	149,091
Conventional Weapons Destruction .....	152,279
Total, Nonproliferation, Anti-terrorism, Demining and Related Programs .....	588,076,000

*Anti-terrorism Programs.*—The Committee recommendation includes \$149,091,000 for Anti-terrorism Programs. The Committee notes the importance of anti-terrorism assistance programs, which provide counterterrorism law enforcement training to critical partner countries. The Committee supports efforts of the Department of State and other Federal agencies in assisting foreign countries to detect, disrupt, and dismantle terrorist financial networks. The Committee also supports efforts to assist immigration and border control officials in foreign countries to identify suspect persons.

*Nonproliferation Programs.*—The Committee recommendation includes \$286,706,000 for Nonproliferation Programs. The Committee continues prior year language requiring prior consultation on all Nonproliferation and Disarmament Fund activities. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to protect the United States, and the Committee urges close coordination among all agencies involved in nonproliferation activities.

*Regional Stability and Humanitarian Assistance.*—The Committee recommendation includes \$152,279,000 for Conventional Weapons Destruction Programs and supports continued efforts related to unexploded ordnance destruction, particularly in Laos and other countries in Southeast Asia and the Pacific Islands.

*Country levels.*—The Committee recommendation provides not less than the request for Morocco, Tunisia, and Ukraine.

PEACEKEEPING OPERATIONS

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$144,993,000
Fiscal Year 2016 request <sup>1</sup> .....	430,200,000
Committee recommendation <sup>1</sup> .....	231,274,000
Change from enacted level .....	+86,281,000
Change from request .....	–198,926,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$231,274,000 for Peacekeeping Operations. Additional funds are provided under title VIII.

*Africa Peacekeeping Rapid Response Partnership.*—The Committee recommendation does not include funds for the Africa Peacekeeping Rapid Response Partnership but notes that significant in-

vestments continue to be made in the Global Peace Operations Initiative, which has a similar mandate.

*Child soldiers.*—The Committee recommendation includes language requiring that funds should not be used to support military training or operations that include child soldiers.

*Near East.*—The Committee recommendation includes \$35,000,000 for the Multinational Force and Observers Mission in the Sinai. The Committee directs that funds made available above the level of the United States contribution may support ongoing and new force protection requirements.

*Somalia.*—Consistent with prior years, the Committee recommendation includes funds under this heading in title VIII for the UN Support Office for the African Union Mission in Somalia, instead of under Contributions for International Peacekeeping Activities. The Committee allows bills to be paid for such mission up to the authorized rate.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal Year 2015 enacted level .....	\$106,074,000
Fiscal Year 2016 request .....	111,715,000
Committee recommendation .....	108,115,000
Change from enacted level .....	+2,041,000
Change from request .....	–3,600,000

The Committee recommendation includes \$108,115,000 for International Military Education and Training.

The Committee notes that International Military Education and Training (IMET) and Expanded International Military Education and Training (E-IMET) programs are a valuable part of United States security assistance. In addition to providing professional training and education, IMET exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and internationally recognized standards of individual and human rights. IMET and E-IMET serve as tools to strengthen military alliances and international coalitions that are critical to United States national security.

*Child soldiers.*—The Committee notes that no funds should be provided for countries in contravention of the Child Soldiers Prevention Act (Public Law 110-457).

*Country levels.*—The Committee recommendation provides not less than the request for Mexico, Morocco, Tunisia, and Ukraine. The Committee recommendation does not provide funding for Burma or Thailand.

*Country-by-country report.*—The Committee directs the Secretary of State to submit a detailed report to the Committees on Appropriations, not later than September 30, 2016, on the uses of assistance on a country-by-country basis for fiscal year 2016. The report should also include information on changes made in the current fiscal year to enhance IMET and E-IMET effectiveness and recommendations for the following fiscal year.

## FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2015 enacted level <sup>1</sup> .....	\$5,014,109,000
Fiscal Year 2016 request <sup>1</sup> .....	5,166,542,000
Committee recommendation <sup>1</sup> .....	5,160,559,000
Change from enacted level .....	+146,450,000
Change from request .....	-5,983,000

<sup>1</sup>In addition, the fiscal year 2015 enacted level, the fiscal year 2016 request, and the Committee recommendation include funds under this heading in title VIII designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$5,160,559,000 for Foreign Military Financing Program. Additional funds are provided under title VIII.

The Committee recognizes that Foreign Military Financing (FMF) is a key component of building partner nation capacity and helping allies and partners defend themselves. FMF provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables nations to improve defensive capabilities and fosters bilateral military relationships with the United States and builds interoperability in joint missions.

The Committee recommendation continues prior year language allowing the Secretary of State the ability to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations. The Committee notes the limited use of this authority and encourages its use more broadly, including for the following: (1) countries in the Middle East and North Africa to confront terrorist threats, (2) Central American countries to address border security, (3) African countries to address the wildlife trafficking and poaching crisis, (4) countries in the Asia-Pacific region facing threats to their territory, and (5) countries in Europe and Eurasia facing Russian aggression.

Funds are recommended for programs in the following countries:

## FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country	Committee recommendation
Colombia .....	\$27,000
Caribbean Basin Security Initiative .....	7,500
Central America Regional Security Initiative .....	10,000
Egypt .....	1,300,000
Georgia .....	20,000
Israel .....	3,100,000
Mexico .....	7,000
Moldova .....	12,750
Morocco .....	12,000
Philippines .....	50,000
Tunisia .....	62,500
Ukraine .....	47,000

*Burma.*—The Committee recommendation does not provide funding for Burma.

*Central America Regional Security Initiative (CARSI).*—The Committee provides funding to support efforts by Central American security forces to build border and maritime security and enhance the ability of such governments to extend their authority into areas at risk of exploitation by criminal organizations. Funds should ad-

dress these regional challenges and are in addition to bilateral funds provided under this heading. The Committee notes that funding for these activities was requested, but not as part of CARSII. However, the Committee recommendation provides funds for these programs under CARSII because they are consistent with the goals of that initiative. The Committee directs the Secretary of State to include information on these activities in the strategy required by section 7045(a).

*Bahrain.*—The Committee notes Bahrain’s progress to engage in a national dialogue to promote reform and governance and supports funds in this Act being made available for Bahrain.

*Child soldiers.*—The Committee notes that no funds should be provided for countries in contravention of the Child Soldiers Prevention Act (Public Law 110–457).

*Egypt.*—The United States and Egypt have shared a strategic relationship based on mutual interest in peace and stability for decades, beginning with the Camp David Accords. One of the pillars of this strategic partnership has been United States security assistance to Egypt. The Committee continues to urge the Secretary of State to take steps to enhance the military-to-military relationship with Egypt, including by expediting the delivery of equipment withheld since 2013. The Committee includes requirements in section 7041(a) of this Act regarding assistance for Egypt.

*GAO report.*—The Committee is concerned that inter-agency bureaucratic processes have kept agreed-upon security equipment from being delivered promptly and efficiently, leaving United States allies and partners without the items necessary for achieving mutually defined security objectives. In order to better understand these issues, the Committee requests that the GAO examine the inter-agency processes for implementing the FMF and Foreign Military Sales (FMS) programs. The resulting report should include recommendations regarding a reasonable length of time to fulfill requests and recommendations to increase the efficiency of the processes to meet the recommended timeline. The report should also include an assessment of the extent to which previous recommendations have been adopted and have improved the efficiency of the FMF and FMS processes, particularly with respect to information management and the establishment of performance measures to assess the timeliness of the process. The Committee requests that the GAO report be provided to the appropriate congressional committees by May 1, 2016.

*Global coalition against the Islamic State of Iraq and the Levant (ISIL).*—Security threats in the Middle East continue to present serious challenges to United States national security as well as the security and stability of the Middle East region, and security assistance for United States’ allies and partners in the region remain a critical element in addressing these challenges. The Committee recognizes the efforts of more than 60 coalition partners in the fight against ISIL. The Committee directs the Secretary of State to expedite FMF and FMS cases and related licenses to coalition partners who receive such assistance.

*Guatemala.*—The Committee notes that no funds are requested for the Guatemalan Army. The Committee expects that if the decision is made to provide assistance to the Guatemalan Army during fiscal year 2016, a notification will be submitted pursuant to sec-

tion 7015 of this Act. The Committee notes the importance of the security forces in Guatemala in providing a comprehensive approach to border security.

*Israel.*—The Committee recommendation provides \$3,100,000,000 in grants for military assistance to Israel, which is the same as the budget request. The Committee notes that of the funds provided for assistance for Israel, not less than \$815,300,000 is available for off-shore procurement of military equipment. The Committee continues prior year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that the funding provided supports the current \$30,000,000,000 ten-year U.S.-Israel MOU. The Committee further notes the continued importance of Israel as a major strategic partner and ally of the United States in an increasingly unstable and critical region of the world. The Committee continues to support the framework for United States military assistance to Israel as embodied in the current and previous MOUs. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests in the region and supports the continuation of the MOU framework to strengthen the strategic partnership to the benefit of both the United States and Israel. The Committee emphasizes that the MOU reflects the commitment of the United States to Israel's security and to ensuring that Israel's qualitative military edge and defense capabilities are maintained. The Committee understands that negotiations have begun on a third MOU and strongly urges the Administration to successfully conclude these negotiations before the current MOU expires.

*Jordan.*—The Committee notes the importance of the relationship with the Kingdom of Jordan and notes the strong leadership that Jordan continues to play in advancing peace and stability in the region and in the ongoing campaign to defeat ISIL. The United States should continue to provide the assistance needed to ensure Jordan's success in coalition operations, including assistance to strengthen Jordan's borders with Iraq and Syria. The Committee provides funds under this heading and under title VIII for Jordan.

*Lebanon.*—The Committee recommendation includes language in section 7041(e) of this Act requiring that certain conditions be met prior to the obligation of funds for assistance for Lebanon. The Committee intends that assistance provided to the Lebanese Armed Forces (LAF) will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities. The Committee directs the Secretary of State to regularly consult with the Committees on Appropriations on the activities of the LAF and assistance provided by the United States.

*Military assistance and sales.*—The Committee remains concerned about the military modernization of the PRC and the increasing frequency of aggressive claims in territorial disputes, including on the seas and in cyberspace. In response, regional neigh-

bors are reviewing defense postures and updating their military hardware. The Committee encourages the Administration to continue to engage with allies in the region, such as Taiwan, the Philippines, South Korea, and Japan, on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs.

*Philippines.*—The Committee supports assistance for the Philippines to enhance the strategic relationship between the United States and the Philippines, including the pursuit of mutual interests such as freedom of navigation, cooperation on maritime security, and work on counterterrorism issues.

*Ukraine.*—The Committee believes that the existence of an independent, democratic, and prosperous Ukraine is in the national interest of the United States. The Committee strongly urges the President to exercise the authority to provide Ukraine with lethal weapons of a defensive nature to enhance the ability of the people of Ukraine to defend their sovereign territory from Russian aggression.

The Committee also directs the Secretary of State to ensure that Ukraine has the appropriate training and equipment to continue to work closely with NATO countries. The Committee notes that as a formal member of NATO's Partnership for Peace program, Ukraine is eligible for more than 1,600 activities such as multilateral training exercises and equipment modernization, and the Committee directs the Secretary of State to expedite such assistance.

## TITLE V—MULTILATERAL ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal Year 2015 enacted level .....	\$344,170,000
Fiscal Year 2016 request .....	315,000,000
Committee recommendation .....	0
Change from enacted level .....	–344,170,000
Change from request .....	–315,000,000

The Committee recommendation does not include an appropriation for International Organizations and Programs. The Committee notes that funds under Global Health Programs may be made available as a contribution to UNICEF.

#### INTERNATIONAL FINANCIAL INSTITUTIONS

##### *International Monetary Fund (IMF)*

*Quota reform.*—The Committee recommendation does not include an appropriation or authorization for the IMF, which was requested.

*Internal IMF budget.*—The Committee directs the Secretary of the Treasury to submit to the Committees on Appropriations an update to the report required by section 7070(c) of division K of Public Law 113–76 to provide estimates of IMF surcharges on outstanding and new loans and the IMF's internal budget for calendar year 2015.

*Concerns about the World Bank Group*

*Budget support and Program for Results.*—The Committee continues to be concerned about the use of budget support, also known as Development Policy Loans, and Program for Results in World Bank lending. The Committee directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the ten countries receiving the highest levels of lending for each instrument during calendar year 2015.

*Safeguards review.*—The Committee notes the World Bank’s ongoing review of its safeguard policies and directs the Secretary of the Treasury to regularly consult with the Committees on Appropriations on the status of the safeguards review, including the potential impact of any pending recommendations.

*Trust funds.*—The Committee is concerned about adequate oversight of World Bank-administered trust funds. The Committee directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the level of United States contributions to World Bank-administered trust funds in fiscal years 2014 and 2015 by trust fund and source of contribution, a description of fiduciary and performance oversight of such trust funds and steps needed for improvement, and an assessment for each trust fund as to whether mismanagement has taken place in fiscal years 2014 and 2015, including any cases of double charging for services and programs.

*Road projects.*—The Committee directs the Secretary of the Treasury to consult with the Committees on Appropriations on steps being taken by the World Bank to ensure the roads it finances are built to appropriate safety standards.

## GLOBAL ENVIRONMENT FACILITY

Fiscal Year 2015 enacted level .....	136,563,000
Fiscal Year 2016 request .....	\$168,263,000
Committee recommendation .....	0
Change from enacted level .....	– 136,563,000
Change from request .....	– 168,263,000

The Committee recommendation does not include an appropriation for Global Environment Facility. The Committee notes that funds under title III of this Act may be made available as a grant to the Global Environment Facility for biodiversity programs, subject to the regular notification procedures of the Committees on Appropriations.

## CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal Year 2015 enacted level .....	\$1,287,800,000
Fiscal Year 2016 request .....	1,290,600,000
Committee recommendation .....	1,167,850,000
Change from enacted level .....	– 119,950,000
Change from request .....	– 122,750,000

The Committee recommendation includes \$1,167,850,000 for Contribution to the International Development Association.

## MULTILATERAL DEBT RELIEF INITIATIVE

Fiscal Year 2015 enacted level .....	\$0
Fiscal Year 2016 request .....	111,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-111,000,000

The Committee recommendation does not include an appropriation for Multilateral Debt Relief Initiative for the International Development Association.

## CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Fiscal Year 2015 enacted level .....	\$186,957,000
Fiscal Year 2016 request .....	192,920,000
Committee recommendation .....	0
Change from enacted level .....	-186,957,000
Change from request .....	-192,920,000

The Committee recommendation does not include an appropriation for paid-in or callable capital for Contribution to the International Bank for Reconstruction and Development.

## CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Fiscal Year 2015 enacted level .....	\$184,630,000
Fiscal Year 2016 request .....	170,680,000
Committee recommendation .....	0
Change from enacted level .....	-184,630,000
Change from request .....	-170,680,000

The Committee recommendation does not include an appropriation for Contribution to the Clean Technology Fund.

## CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Fiscal Year 2015 enacted level .....	\$49,900,000
Fiscal Year 2016 request .....	59,620,000
Committee recommendation .....	0
Change from enacted level .....	-49,900,000
Change from request .....	-59,620,000

The Committee recommendation does not include an appropriation for Contribution to the Strategic Climate Fund.

## CONTRIBUTION TO THE GREEN CLIMATE FUND

Fiscal Year 2015 enacted level .....	\$0
Fiscal Year 2016 request .....	150,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-150,000,000

The Committee recommendation does not include an appropriation for Contribution to the Green Climate Fund. The Committee directs that no funds may be made available for the Green Climate Fund in this Act or prior Acts making appropriations for the Department of State, foreign operations, and related programs.

## GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal Year 2015 enacted level .....	\$0
Fiscal Year 2016 request .....	43,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-43,000,000

The Committee recommendation does not include an appropriation for Global Agriculture and Food Security Program (GAFSP); however, the Committee notes that funds in title III of this Act may be made available as a grant to GAFSP for Feed the Future countries supported by USAID.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal Year 2015 enacted level .....	\$102,020,000
Fiscal Year 2016 request .....	102,020,000
Committee recommendation .....	0
Change from enacted level .....	- 102,020,000
Change from request .....	- 102,020,000

The Committee recommendation does not include an appropriation for paid-in or callable capital for Contribution to the Inter-American Development Bank (IDB).

ENTERPRISE FOR THE AMERICAS MULTILATERAL INVESTMENT FUND

Fiscal Year 2015 enacted level .....	\$3,378,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	0
Change from enacted level .....	- 3,378,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Enterprise for the Americas Multilateral Investment Fund, which is the same as the request.

NORTH AMERICAN DEVELOPMENT BANK

Fiscal Year 2015 enacted level .....	\$0
Fiscal Year 2016 request .....	45,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	- 45,000,000

The Committee recommendation does not include an appropriation for North American Development Bank.

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal Year 2015 enacted level .....	\$104,977,000
Fiscal Year 2016 request .....	166,086,000
Committee recommendation .....	104,977,000
Change from enacted level .....	0
Change from request .....	- 61,109,000

The Committee recommendation includes \$104,977,000 for Contribution to the Asian Development Fund.

CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Fiscal Year 2015 enacted level .....	\$106,586,000
Fiscal Year 2016 request .....	5,608,000
Committee recommendation .....	0
Change from enacted level .....	- 106,586,000
Change from request .....	- 5,608,000

The Committee recommendation does not include an appropriation for paid-in or callable capital for Contribution to the Asian Development Bank.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal Year 2015 enacted level .....	\$32,418,000
Fiscal Year 2016 request .....	34,118,000
Committee recommendation .....	0
Change from enacted level .....	-32,418,000
Change from request .....	-34,118,000

The Committee recommendation does not include an appropriation paid-in or callable for Contribution to the African Development Bank.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal Year 2015 enacted level .....	\$175,668,000
Fiscal Year 2016 request .....	227,500,000
Committee recommendation .....	175,668,000
Change from enacted level .....	0
Change from request .....	-51,832,000

The Committee recommendation includes \$175,668,000 for Contribution to the African Development Fund.

## MULTILATERAL DEBT RELIEF INITIATIVE

Fiscal Year 2015 enacted level .....	\$0
Fiscal Year 2016 request .....	13,500,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-13,500,000

The Committee recommendation does not include an appropriation for Multilateral Debt Relief Initiative for the African Development Fund.

## CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal Year 2015 enacted level .....	\$30,000,000
Fiscal Year 2016 request .....	31,930,000
Committee recommendation .....	0
Change from enacted level .....	-30,000,000
Change from request .....	-31,930,000

The Committee recommendation does not include an appropriation for International Fund for Agricultural Development (IFAD); however, the Committee notes that funds in title III of this Act may be made available as a grant to IFAD for Feed the Future countries supported by USAID.

## TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

## EXPORT-IMPORT BANK OF THE UNITED STATES

The Committee recommendation does not include an authorization of the Export-Import Bank of the United States (Export-Import Bank). Nothing in the Committee recommendation should be interpreted or construed as extending the date in section 7 of the Export-Import Bank Act of 1945. Funds made available under this heading may not be made available for any function of the Export-Import Bank, including to acquire new obligations to support the cost, administration, or acquisition of any new loans, financing, guarantees, or other obligations, after June 30, 2015 or after the

date specified in section 7 of the Export-Import Bank Act of 1945, whichever is later, except as permitted by section 7 of such Act.

#### INSPECTOR GENERAL

Fiscal Year 2015 enacted level .....	\$5,750,000
Fiscal Year 2016 request .....	6,000,000
Committee recommendation .....	6,000,000
Change from enacted level .....	+250,000
Change from request .....	0

The Committee recommendation includes \$6,000,000 for Export-Import Bank Inspector General.

The Committee directs the Office of Inspector General to submit to the Committees on Appropriations its annual audit plan within the first quarter of fiscal year 2016.

#### ADMINISTRATIVE EXPENSES

Fiscal Year 2015 enacted level .....	\$106,250,000
Fiscal Year 2016 request .....	117,700,000
Committee recommendation .....	106,250,000
Change from enacted level .....	0
Change from request .....	- 11,450,000

The Committee recommendation includes \$106,250,000 for Export-Import Bank Administrative Expenses and does not include an appropriation for the Export-Import Bank Subsidy Appropriation. Funds made available under this heading may not be made available for any function of the Export-Import Bank, including to acquire new obligations to support the cost, administration, or acquisition of any new loans, financing, guarantees, or other obligations, after June 30, 2015 or after the date specified in section 7 of the Export-Import Bank Act of 1945, whichever is later, except as permitted by section 7 of such Act.

#### OVERSEAS PRIVATE INVESTMENT CORPORATION

##### NONCREDIT ACCOUNT

Fiscal Year 2015 enacted level .....	\$62,787,000
Fiscal Year 2016 request .....	83,500,000
Committee recommendation .....	62,787,000
Change from enacted level .....	0
Change from request .....	- 20,713,000

The Committee recommendation includes \$62,787,000 for Overseas Private Investment Corporation Noncredit Account for administrative expenses.

##### PROGRAM ACCOUNT

Fiscal Year 2015 enacted level .....	\$25,000,000
Fiscal Year 2016 request .....	20,000,000
Committee recommendation .....	20,000,000
Change from enacted level .....	- 5,000,000
Change from request .....	0

The Committee recommendation includes \$20,000,000 for the program account for the direct and guaranteed loan credit programs of OPIC.

The Committee recommendation does not extend the authorization of OPIC.

The Committee directs the President of OPIC to include in the fiscal year 2017 congressional budget justification a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2016 by category, recipient, country, level of OPIC resources provided, and source year of financing used, as well as any updates to the previous report. The Committee also directs OPIC to provide additional detail, including a description of the positive and negative subsidy assigned to the largest projects and the level of guarantee provided.

The Committee directs OPIC to continue to adhere to the directives contained in House Report 112-494 with respect to investment funds, local currency guarantees, and non-governmental and private and voluntary organizations.

The Committee encourages OPIC to provide significant support for private investments in Ukraine, particularly in the energy, agriculture, and high technology sectors, including political risk insurance.

#### TRADE AND DEVELOPMENT AGENCY

Fiscal Year 2015 enacted level .....	\$60,000,000
Fiscal Year 2016 request .....	73,700,000
Committee recommendation .....	60,000,000
Change from enacted level .....	0
Change from request .....	-13,700,000

The Committee recommendation includes \$60,000,000 for Trade and Development Agency.

*Procurement assistance.*—The Committee recommendation includes up to \$2,500,000 to support global procurement assistance from USTDA to educate and train foreign governments and public officials about how to establish procurement practices and policies for programs funded in this Act by USAID, MCC, and Department of State assistance programs. The Committee expects that such assistance will focus on training on risk mitigation measures, as well as on integrating life-cycle cost analysis and best-value determination in a fair, transparent manner. The Committee directs USTDA to consult with the Committees on Appropriations on the uses of funds provided in fiscal year 2015.

#### TITLE VII—GENERAL PROVISIONS

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language similar to the prior year requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities, setting limitations and expanding notification and oversight requirements, and placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language carried in the prior year regarding local guard contract authorities.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role, requires a determination, and provides a waiver under certain conditions.

Sec. 7009 includes language modified from the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers, and new language prohibiting transfers until certain reporting requirements are met.

Sec. 7010 includes language similar to the prior year directing a report on security assistance.

Sec. 7011 includes language similar to the prior year regarding the availability of funds made available in the Act.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and providing certain waiver authority.

Sec. 7013 includes language carried in the prior year prohibiting assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations, and including a reporting requirement.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements regarding funds made available in the Act. Countries subject to notification include Afghanistan, Bolivia, Burma, Cambodia, Cuba, Ecuador, El Salvador, Ethiopia, Guatemala, Haiti, Honduras, Iran, Iraq, Lebanon, Libya, Pakistan, the Russian Federation, Serbia, Somalia, South Sudan, Sri Lanka, Sudan, Syria, Uzbekistan, Venezuela, Yemen, and Zimbabwe.

The Committee notes that all notification requirements apply to funds appropriated in title VIII and designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985.

Sec. 7016 includes language carried in the prior year regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to the prior year regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language modified from the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year prohibiting the use of assistance for certain representation expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language carried in the prior year prohibiting first-class travel.

Sec. 7023 includes language carried in the prior year defining the terms “program”, “project”, and “activity”.

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes limitation language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to international financial institutions.

Sec. 7030 includes language carried in the prior year regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, and corruption and human rights violations.

In subsection (c), the Committee notes that the Department of State has interpreted the term “significant corruption” in this subsection to be corrupt activities that would result in a denial under the 2004 Presidential Proclamation 7750. For the purposes of implementing subsection (c) and applying Presidential Proclamation 7750, the Committee directs the Secretary of State to consider the confiscation of properties belonging to American companies by corrupt Cuban officials as having serious adverse effects on international activity of U.S. businesses and on the national interests of the United States.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Subsection (g) includes modified language directing funds to the Western Hemisphere for democracy promotion. The Committee directs an additional \$10,000,000 above the budget request for democracy promotion activities in Venezuela, Nicaragua, Bolivia and Ecuador. The Committee directs the Secretary of State and the USAID Administrator, in consultation with the NED, to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on the use of such funds.

The Committee supports continued investments in programs that enhance the success of elections, including through comprehensive programs that use flexible and cost-effective methods to help prepare for and manage elections, train political parties, educate voters, and enhance transparency and accountability.

The Committee remains concerned about USAID activities in countries that have non-permissive environments, and the Com-

mittee recommendation includes a new provision in subsection (i) requiring the Secretary of State and the USAID Administrator to notify Congress within 30 days of a decision to change the objectives or the content of a democracy and governance program or to close a program due to the increasingly repressive nature of the host country government.

The Committee notes the important role the media plays in building democratic societies and continues to support efforts to increase access to information and professionalize media internationally.

The Committee notes that the Department of State has not transmitted the report required under the explanatory statement accompanying division J of Public Law 113–235 regarding coordination of democracy programs and directs the Secretary of State to transmit such report.

Sec. 7033 includes language carried in the prior year on multi-year pledges.

Sec. 7034 includes language modified from the prior year granting certain special authorities relating to funds made available in the Act.

The report required in subsection (f) shall include the estimated timeline and criteria for evaluating the Partner Vetting System pilot program for expansion, including efforts to standardize and streamline vetting processes and under what circumstances direct vetting should be used; consideration of exemptions for humanitarian and democracy assistance; privacy and data protection concerns of implementing partners; a description of consultations with governmental and nongovernmental stakeholders affected by the pilot program, including long-standing implementing partners and United States Government staff based in the field; concerns raised during such consultations; and any changes USAID and the Department of State plan to make in response to such concerns.

Sec. 7035 continues language carried in the prior year related to the Arab League Boycott of Israel. The reporting requirements included under this section in House Report 113–499 related to boycott, divestment, and sanctions shall continue in effect for fiscal year 2016.

Sec. 7036 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in the prior year establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding countries in the Near East.

Subsection (a), Egypt, is modified from the prior year. The Committee directs that not less than \$35,000,000 of the funds made available for assistance for Egypt under Economic Support Fund

should be made available for higher education programs, including not less than \$10,000,000 for scholarships at not-for-profit institutions for Egyptian students with high financial need. The Committee directs the Secretary of State, in coordination with the Secretary of Defense, to expedite delivery of defense articles that were withheld from delivery to Egypt in October 2013 and to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, if any articles remain to be delivered as of October 1, 2016. The Committee expects the report to include the timeline for delivering any outstanding items.

The Committee continues language carried in the prior year that deems the inappropriate prosecution and conviction of United States nongovernmental organization personnel invalid for the purposes of U.S. law.

Subsection (b), Iran, includes language similar to the prior year regarding policy with respect to the nuclear weapons program of Iran and requiring reports concerning Iran sanctions and the Joint Plan of Action.

The report required by subsection (b)(3)(B) shall include the following: (1) a list of all current United States bilateral and multilateral sanctions against Iran; (2) a list of all United States and foreign entities that the Secretary of State has reason to believe may be in violation of existing United States bilateral and multilateral sanctions; (3) a detailed description of United States efforts to enforce sanctions, including a list of all investigations initiated in the 12 months preceding the date of enactment of this Act that have resulted in a determination that a sanctions violation has occurred, and actions taken by the United States Government pursuant to the determination; (4) any case in which sanctions were waived or otherwise not imposed against an entity which was determined to have engaged in activities for which sanctions should be imposed and the reason why action was not taken to sanction the entity; and (5) a description of United States diplomatic efforts to expand bilateral and multilateral sanctions against Iran and strengthen international efforts to enforce existing sanctions.

The report required by subsection (b)(3)(C) shall include an assessment of the following: (1) Iran's compliance with its commitments under the Joint Plan of Action; (2) any significant change in its nuclear program and of the estimated breakout time needed to secure the minimum amount of fissile material required for a nuclear explosive device; (3) any significant change in Iran's ballistic missile development and acquisition programs, including warheads and other delivery vehicles; (4) the adequacy of existing inspection and verification measures to detect Iran's ability to engage in clandestine activities, including acquiring nuclear-related material, equipment, or technology from foreign sources, and any actions required to improve such measures; and (5) an accounting of Iran's current financial support for promoting terrorism and regional instability, and any significant changes in that level of support between reporting periods.

Subsection (c), Iraq, is similar to language carried in the prior year regarding the use and distribution of assistance for Iraq and prohibiting the use of funds to either construct diplomatic facilities in Iraq in the absence of a land use agreement or enter into a per-

manent basing rights agreement with the Government of Iraq (GOI).

The Committee notes that Article 121 of the Constitution of Iraq states that regions and governorates shall be allocated an equitable share of the national revenues sufficient to discharge their responsibilities and duties, but with regard to their resources, needs, and the percentage of the population. The Committee directs the Secretary of State to work with the GOI to ensure that the Kurdish Regional Government receives sufficient revenues and security assistance to address the ongoing security challenges posed by ISIL and other terrorist groups. In addition, the Secretary should work with the GOI to ensure that the assistance and security needs of other ethnic and religious minority communities are met.

Subsection (d), Jordan, includes language carried in the prior year relating to funding levels.

Subsection (e), Lebanon, is modified by deleting paragraph (3) related to funds being made available notwithstanding provisions of law.

Subsection (f), Libya, is modified by deleting paragraph (4), adding a provision prohibiting funding for the Government of Libya (GOL) if the GOL is controlled by a foreign terrorist organization, and by modifying requirements relating to the oversight of assistance.

Subsection (g), Morocco, is modified by requiring that funds made available for assistance for Morocco shall also be made available for any region or territory administered by Morocco, including the Western Sahara and by adding a consultation requirement. The Committee recommendation includes not less than the request for Morocco in title III of this Act and makes funds available for assistance for any region or territory administered by Morocco, including the Western Sahara. The Committee expects funds to support democratic reforms and economic development. The Committee remains concerned by the failure to resolve the longstanding dispute over the Western Sahara and the protracted refugee situation in the Polisario-run camps near Tindouf, Algeria. The Committee believes that the Secretary of State should pursue a negotiated settlement to the dispute, consistent with United States policy to support a solution to the issue based on a formula of autonomy under Moroccan sovereignty. These redoubled diplomatic efforts can lead to a realistic and lasting settlement, the completion of a UN Peacekeeping mission that has existed for more than twenty years, and a more stable region. The Committee also encourages the Administration to support private sector investment in the Western Sahara. The Committee recommendation includes a requirement to consult with the Committees on Appropriations on all of these issues not later than 45 days after enactment of this Act.

Subsection (h), Syria, includes language carried in the prior year conditioning the use of funds made available for non-lethal assistance to address the needs of civilians affected by conflict in Syria.

The Committee is greatly concerned that nearly 5 million people are living in hard-to-reach or besieged areas in Syria with little or no access to humanitarian assistance. The Committee urges the Department of State to utilize all diplomatic means to ensure all parties to the conflict and UN agencies fully implement UN Security Council Resolutions 2139 and 2191, demanding all parties to

allow delivery of humanitarian assistance, ensuring that both goods and services reach all civilians in need, and improving the protection of civilians. The Committee further urges the Secretary of State and USAID Administrator, as appropriate, to expand the use of international non-governmental organizations as a means of providing humanitarian services to communities inside Syria that are in need.

The Committee notes the continued volatile security situation inside Syria and urges the Secretary of State and USAID Administrator to ensure protocols are in place to maintain appropriate distinctions when delivering humanitarian and non-lethal assistance.

The Committee recognizes that children are particularly vulnerable from the conflict in Syria and urges the Department of State and USAID to continue to prioritize access to programs that assist children with recovery from trauma and develop their skills so they can play a meaningful role in the rebuilding of their country and the stability of the region.

Subsection (i), West Bank and Gaza, is modified by deleting the waiver in paragraph (2) and by modifying the funding reduction in paragraph (3).

Sec. 7042 includes modified language from the prior year regarding assistance for Africa. The Committee notes that funds provided for assistance for Africa should not support land-grabbing and forced evictions.

The Committee is concerned that the conflict and humanitarian crisis in the Central African Republic (CAR), if unresolved, could contribute to long-term regional instability, therefore, the Committee directs the Secretary of State to consider amendments to its interagency strategy that would promote political stability in the CAR.

Assistance provided for Ethiopia should prioritize market-based solutions to improve resilience and inclusion of Ethiopia's most vulnerable populations.

The Committee encourages USAID to increase funding to Niger to address critical development needs including education, maternal and child health. The Committee is aware of the important security role the Government of Niger is playing in the Sahel region and their increased security cooperation with the United States.

The Committee supports continued funding for Somalia to support legitimate, durable institutions that will enhance stability and economic development.

The Committee directs the Department of State to continue the reporting requirement contained in the explanatory statement accompanying Public Law 113-76 on the LRA during fiscal year 2016.

Funds in this Act may not be made available to the central Government of South Sudan until the Secretary of State certifies that the conditions in section 7042(f) have been met. With funds made available in this Act, the Committee directs the Secretary of State to prioritize efforts in South Sudan to support an inclusive peace process; support civil society, independent media, and transparency initiatives for oil revenues; work to ensure humanitarian access and support for child protection and prevention of violence against women; and promote women's leadership and inclusion in national processes. The Committee further directs the Department of State

and USAID to ensure that education programming is fully incorporated into the respective humanitarian and post-conflict reconstruction programs in South Sudan and urges the Secretary of State to make every effort to address the problem of schools being used for military purposes. The Committee also supports the prioritization of agricultural development programs in areas of South Sudan that can help build the capacity and resilience of small, community farmers and recognizes the role of such programs in building and maintaining the conditions for peace in parts of the country where that is now possible. The Committee urges the Secretary of State to work to strengthen the capacity of the South Sudan Country Task Force on Monitoring and Reporting to monitor and verify reports of grave violations against children and to support implementation of action plans by parties of the conflict to prevent such violations.

The Committee directs the Secretary of State to notify the Committees on Appropriations of any assistance planned for the Government of the DRC as required by section 7031(a) and notwithstanding the dollar threshold designated in paragraph 7031(a)(2). The Committee further directs the Secretary of State to transmit the report required under this section in House Report 113–499 regarding the resumption of exit permits for adopted children in the DRC prior to submitting any notifications for assistance.

The Committee expects bilateral programs to transition from emergency assistance to development programs to break chronic cycles of poverty in the DRC. The Committee supports assistance for the DRC to help facilitate free and fair national elections and to ensure the inclusion of civil society in the independent election commission.

The Committee condemns Boko Haram for its violent attacks on civilian targets, including schools, mosques, churches, villages, and agricultural centers in Nigeria and encourages the Government of Nigeria to strengthen efforts to protect children seeking to obtain an education and to hold those who conduct such violent attacks accountable. Funds made available in this Act for Nigeria may be used for counterterrorism programs, specifically to combat Boko Haram and assist women and girls targeted by Boko Haram. The Committee is concerned about the effects of kidnappings and violent acts conducted by Boko Haram, particularly against women and girls. The Committee encourages USAID to work to address the unique needs of these women and girls into its programming.

Sec. 7043 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Burma, North Korea, the PRC, and Tibet.

The Committee recommendation continues the authority and funding for economic and development assistance for the people of Burma, but includes no funding for security assistance and conditions on assistance to the central government.

Sec. 7044 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Afghanistan, Pakistan, and for cross border programs.

The report required by subsection (a)(1)(B) shall include: (1) an assessment of the security environment in Afghanistan with re-

spect to United States Government facilities and personnel, and the impact of the ongoing withdrawal of United States Armed Forces from Afghanistan on such environment; (2) an assessment of the security requirements at current and planned diplomatic facilities in Afghanistan, the number of personnel at such facilities, including locally employed staff, contractors, and United States Government personnel; (3) a justification for each ongoing or planned construction project, and the plans for, and status of, each such project, including verification of land-use agreements; (4) a descriptive timeline from fiscal years 2016 to 2017 for civilian staff at Embassy Kabul, including anticipated operations costs for each fiscal year by agency, and (5) an assessment of whether State and USAID projects implemented by organizations requiring security in Afghanistan have qualified and reliable security personnel, equipment, and services, and that such security is cost effective and efficient.

The Committee expects the Secretary of State to consider the meaningful inclusion of Afghan women in the political process as a factor when making the certification required by subsection (a)(3).

Section 7044(a)(4)(D) requires the Secretary of State, or the USAID Administrator, as appropriate, to consult with the appropriate congressional committees prior to exercising the authority of this subparagraph. Such consultation shall include a presentation of the goals, strategy, and impact of the program.

The Committee directs that the spend plan required for Afghanistan in section 7076 of this Act include achievable and sustainable goals, benchmarks for measuring progress, and expected results. The Committee further directs the spend plan be updated 6 months after the initial submission of such plan with the status of achieving these goals and benchmarks.

The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the extent to which the Government of Bangladesh is supporting human rights including workers' rights; implementing policies to protect freedom of expression, association, and religion, and due process of law; and ensuring free, fair and participatory elections.

Sec. 7045 includes language modified from the prior year designating assistance to Central America, setting guidelines on assistance for Colombia and Haiti, requiring a report on Honduras, addressing the costs and maintenance of aircraft funded in this Act, and including language regarding trade capacity programs. Subsection (c), Cuba, includes the following: language concerning Cuba democracy promotion programs; language on the proposed privatization and merger of OCB and VOA Spanish; and language prohibiting funds from being used for the establishment of a United States diplomatic presence in Cuba or to facilitate the establishment or operation of a diplomatic mission of Cuba in the United States beyond that which was in existence prior to December 17, 2014 until the President determines and reports to the Committees on Appropriations the requirements and factors specified in section 205 of the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 have been met. The Committee notes that one of the factors for determination in section 205 is the extradition to the

United States of all persons sought by the United States Department of Justice for crimes committed in the United States.

Sec. 7046 includes language carried in the prior year regarding United States payments to United Nations members.

Sec. 7047 includes language carried in the prior year regarding authority for the President to drawdown certain funds to support UN war crimes tribunals or commissions.

Sec. 7048 includes language modified from the prior year conditioning funds made available to the UN until certain transparency measures are met, setting limitations on contributions to UN agencies and specifically the UN Human Rights Council and UNRWA, prohibiting funds for construction of the UN Headquarters, and including a reporting requirement on funds withheld from the UN.

Sec. 7049 includes language carried in the prior year related to assistance made available for community-based policing programs.

Sec. 7050 rescinds certain funds.

Sec. 7051 includes language carried in the prior year limiting funds available under the Act from being used to support attendance at international conferences.

Sec. 7052 includes language carried in the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in the prior year relating to landmines and cluster munitions.

Sec. 7055 includes language carried in the prior year limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 includes language carried in the prior year limiting the amount of funds made available under title II of the Act for residence expenses of USAID.

Sec. 7057 includes language modified from the prior year regarding certain management conditions and authorities of USAID.

Sec. 7058 includes language modified from the prior year regarding global health activities, placing a funding limitation on international family planning programs, and conditioning contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria.

Sec. 7059 carries language from the prior year regarding programs that support gender equality. The Committee directs the Ambassador-at-Large for Global Women's Issues, Department of State, and the Senior Coordinator for Gender Equality and Women's Empowerment, USAID, to jointly submit a report, not later than 180 days after enactment of this Act, on the allocation of funds for gender-related programs and activities for the previous fiscal year.

The Committee encourages the Department of State and USAID to continue to support programs that engage and assist women, particularly women-led civil society groups, working to counter terrorism.

The Committee notes the positive role women play in addressing development challenges and supports including women entrepreneurs in science and technology programming.

The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations, not later than 90 days

after enactment of this Act, on efforts to disaggregate the impact of United States assistance on populations of strategic concern such as age, sex, and geographic area.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, conservation, food security and agriculture development, microenterprise, trafficking in persons, water and sanitation, and establishing notification requirements.

Subsection (b), Conservation, includes \$250,000,000 in title III for biodiversity conservation programs, which is the same as the fiscal year 2015 enacted level. The Committee notes funds from biodiversity programs are used to meet the funding directive to combat wildlife poaching and trafficking. The Committee directs not less than \$2,000,000 to implement and enforce the Lacey Act (section 8204 of Public Law 110–246), \$10,500,000 for biodiversity programs in the Brazilian Amazon, including efforts that seek to build the capacity of Brazil to manage its own protected areas, and \$20,000,000 for such programs in the Andean Amazon. The Committee also encourages programs to support Guatemala’s Mayan Biosphere. The Committee further supports programs to protect sustainable landscapes, in addition to funding for biodiversity conservation. The Committee notes that demand for paper and wood products is rapidly increasing and that programs that support responsible forest management are needed to assist in protecting vulnerable forests, such as high conservation value forests, from illegal logging and encroachment.

The Committee remains concerned about the wildlife poaching and trafficking crisis and the continued negative effect it is having on international security and stability and the implications for endangered species. The Committee notes that the illegal trade in wildlife and wildlife products is estimated at \$8,000,000,000 to \$10,000,000,000 annually. The Committee recognizes the severity of poaching in Africa, particularly with respect to elephant ivory and rhinoceros horn, and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism.

The Committee directs that not less than \$55,000,000 in titles III and IV be made available to address this urgent crisis, including not less than \$10,000,000 for programs to combat rhinoceros poaching. Funds to address the wildlife poaching and trafficking crisis should be used to strengthen law enforcement capacity, to address poaching at the source, to build capacity for site-based protection of wildlife, to disrupt trafficking routes, to enhance regional cooperation and anti-trafficking networks, to support regional wildlife enforcement networks, to improve port and border security at key transit points, to promote community-based approaches for wildlife protection, and to support programs to reduce consumer demand, primarily in Asia. The Committee encourages expeditious implementation of the National Strategy for Combating Wildlife Trafficking. The Committee notes such strategy calls for the use of innovative and science-based analytical tools to combat poaching and wildlife trafficking. The Committee supports efforts to engage with the private sector and nongovernmental organizations in the development and use of such tools. The Committee also encourages

leveraging private sector expertise for programs aimed at reducing demand for illegal wildlife products.

The Committee notes the continued immediate need for training and equipment of security forces to address poaching and wildlife trafficking and expects these requirements to be addressed, including through the provision of excess defense articles and the expedited procurement of defense articles and services, as appropriate.

The Committee directs the Secretary of State, USAID Administrator, and Director of the United States Fish and Wildlife Service (USFWS) to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on the use of funds provided for these purposes. The Committee further directs the Secretary of State to update the strategy required in the joint explanatory statement of Public Law 113–76, and expects such strategy to include how funds are being used to implement the National Strategy for Combating Wildlife Trafficking. The Committee directs that the fiscal year 2017 congressional budget justification include country and program funding levels for programs to combat wildlife poaching and trafficking. The Committee also directs USAID and the Bureau of International Narcotics and Law Enforcement Affairs to include monitoring and evaluation components in wildlife trafficking implementation agreements and include data from such monitoring and evaluation efforts in its reports to Congress.

The Committee expects that international conservation programs administered by the Department of State and USAID will utilize the expertise from across the United States Government, including in partnership with the USFWS, and other agencies, as appropriate. The Committee also supports the U.S. Forest Service's international programs. The Committee notes the ongoing threats to other endangered species and supports continued funding for programs to protect great apes and tigers, including for habitat conservation.

The Committee supports continued United States leadership of the Congo Basin Forest Partnership and includes \$39,400,000 for the Central Africa Regional Program for the Environment (CARPE). The Committee directs that \$17,500,000 of the funds made available for CARPE be apportioned directly to the USFWS to support further development and implementation of a Central African regional wildlife law enforcement network and to build local capacity for wildlife protection in such region. These programs should include the professionalization of park guards and other wildlife law enforcement officials and the provision of tools and technologies for measuring, evaluating, and improving the effectiveness of wildlife law enforcement patrols and site-based protection and conservation activities.

The Committee notes that the success of CARPE depends on building the capacity of Central African governments to professionally manage and protect their countries' resources. Memoranda of understanding and cooperative agreements should be used to provide a roadmap, with benchmarks for measuring progress, to carry out environmental impact assessments, social and environmental management plans, fisheries management, and training of an effective force for wildlife conservation and park management. Buy-in by governments, in coordination with other implementing

partners, is necessary for CARPE to become a comprehensive and sustainable program.

Subsection (e), Trafficking in Persons, includes not less than \$58,000,000 for activities to combat trafficking in persons internationally, which is \$5,400,000 above the fiscal year 2015 enacted level and \$14,800,000 above the request. Of the amounts provided, \$39,000,000 is included under International Narcotics Control and Law Enforcement. The Committee notes \$12,000,000 is provided under Diplomatic and Consular Programs for the operational costs of the Office to Monitor and Combat Trafficking in Persons (J/TIP), which is described further under Diplomatic and Consular Programs in this report.

The Committee directs that \$10,000,000 be made available to continue a multifaceted anti-human trafficking program in Guatemala, which includes the Development Assistance request of \$800,000 and an additional \$9,200,000 from International Narcotics Control and Law Enforcement. The Committee expects these funds to support a holistic response, including through the criminal justice system, local governments, and community and faith-based organizations. The Committee notes funding for this initiative is focused on Guatemala in order to maximize impact and is intended to serve as a model for other countries in combating human trafficking. The Committee expects J/TIP, the Bureau for International Narcotics and Law Enforcement Affairs, and USAID to closely coordinate implementation and notes the consultation requirement on the use of funds.

The Committee directs that \$5,000,000 be made available for child protection compacts. The Committee expects that funds will be prioritized for countries with the greatest need and to continue to support child protection compacts pursuant to Public Law 113-4.

The Committee notes the rapid escalation of cyber-sex crime in the Philippines and supports efforts to enhance the capacity of the Philippine National Police to adequately respond.

The Committee will consider funds in this Act being made available for innovative ways to end modern slavery, including to provide awards through an open and competitive process to support collaboration with governments, civil society organizations, and the private sector, if authorized, and subject to the funding limitations and restrictions in this Act, section 104 of the Foreign Assistance Act and other provisions of law, prior consultation with the appropriate congressional committees, and the regular notification procedures of the Committees on Appropriations and section 634A of the Foreign Assistance Act of 1961.

The Committee urges the USAID Administrator to strengthen implementation of the Counter-Trafficking in Persons (C-TIP) policy. The Administrator should ensure that USAID personnel and implementing partners are appropriately educated and trained according to the Counter-Trafficking in Persons Field Guide. C-TIP activities should be integrated into other development programs, project design, and methods for program evaluation. The Committee believes the Secretary of State and the USAID Administrator should ensure that foreign assistance programs relating to humanitarian assistance, food security, poverty reduction, social and economic growth and development, education, and democracy

and governance contribute to decreased vulnerability to or prevalence of human trafficking and forced labor, consistent with United States policy, including with section 107A(e) of the Trafficking Victims Protection Act of 2000.

Sec. 7061 includes language carried in the prior year limiting assistance for nongovernmental organizations that do not provide documents necessary for auditing purposes.

Sec. 7062 includes language carried in the prior year prohibiting funds to implement the Arms Trade Treaty.

Sec. 7063 is a new provision prohibiting funds to UNFPA and prohibiting funds for population planning activities or other population assistance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7064 includes language modified from the prior year regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language similar to the prior year regarding funds to eliminate inhumane conditions in foreign prisons.

Sec. 7066 includes language similar to the prior year prohibiting funds for the use of torture.

Sec. 7067 includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in the prior year regarding commercial leasing of defense articles.

Sec. 7069 includes language carried in the prior year conditioning assistance for the independent states of the former Soviet Union and new language designating funding for Ukraine.

Sec. 7070 includes language modified from the prior year regarding assistance to Russia and other countries.

Sec. 7071 includes language carried in the prior year regarding lending by, and the whistleblower policies of, the International Monetary Fund.

Sec. 7072 includes language carried in the prior year designating funding for the provision of certain defense articles.

Sec. 7073 is a new provision making funds available in this Act and requiring a strategy on foreign terrorist fighters.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language modified from the prior year requiring spending and operating plans for funds provided in this Act.

Sec. 7077 includes new language withholding a portion of funds appropriated by the Act for Department of State operations until the Secretary of State makes certain certifications concerning updating policies, directives, and oversight necessary to comply with Federal statutes, regulations, and presidential executive orders and memoranda concerning the preservation of all records made or received in the conduct of official business, including record emails.

Sec. 7078 includes language similar to the prior year regarding Internet freedom programs.

Sec. 7079 includes language carried in the prior year prohibiting certain diplomatic activities concerning the promotion of tobacco products.

Sec. 7080 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

#### TITLE VIII— GLOBAL WAR ON TERRORISM

Title VIII of the Committee recommendation includes an additional \$7,334,000,000 which is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for diplomatic operations, development programs, and humanitarian response in support of the global war on terrorism. Funds in this title are subject to the operating and spend plan requirements of section 7076 of this Act, where applicable.

#### DEPARTMENT OF STATE

##### ADMINISTRATION OF FOREIGN AFFAIRS

##### DIPLOMATIC AND CONSULAR PROGRAMS

##### (INCLUDING TRANSFER OF FUNDS)

Fiscal Year 2015 enacted level .....	\$1,350,803,000
Fiscal Year 2016 request .....	1,507,422,000
Committee recommendation .....	1,507,422,000
Change from enacted level .....	+156,619,000
Change from request .....	0

The Committee recommendation includes an additional \$1,507,422,000 for Diplomatic and Consular Programs, including \$1,067,963,000 for WSP. The amounts are designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support diplomatic operations, programs, and activities in support of the global war on terrorism, particularly in Afghanistan, Iraq, Pakistan, and other areas of unrest.

##### CONFLICT STABILIZATION OPERATIONS

Fiscal Year 2015 enacted level .....	\$15,000,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	0
Change from enacted level .....	- 15,000,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Conflict Stabilization Operations in this Act.

##### OFFICE OF INSPECTOR GENERAL

Fiscal Year 2015 enacted level .....	\$56,900,000
Fiscal Year 2016 request .....	56,900,000
Committee recommendation .....	56,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes an additional \$56,900,000 for Office of Inspector General. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support review, audits and investigations of reconstruction activities in Afghanistan conducted by SIGAR. The Committee recommendation continues language from fiscal year 2015 limiting the amounts the

SIGAR makes available for printing and reproduction costs to no more than the amounts made available in fiscal year 2015.

The Committee notes the ongoing transition in Afghanistan and the implications the drawdown will have on funds made available for reconstruction activities. The Committee urges the SIGAR to work with the Inspectors General of the Department of State and USAID on developing a long-term plan for transitioning the responsibility for oversight of projects in Afghanistan as the assistance program moves to a more traditional development program.

#### EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal Year 2015 enacted level .....	\$260,800,000
Fiscal Year 2016 request .....	134,800,000
Committee recommendation .....	134,800,000
Change from enacted level .....	-126,000,000
Change from request .....	0

The Committee recommendation includes an additional \$134,800,000 for Embassy Security, Construction, and Maintenance. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support lease costs for properties throughout Iraq and physical security improvements to facilities in Kabul, Afghanistan.

#### INTERNATIONAL ORGANIZATIONS

##### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal Year 2015 enacted level .....	\$74,000,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	74,000,000
Change from enacted level .....	0
Change from request .....	+74,000,000

The Committee recommendation includes an additional \$74,400,000 for Contributions to International Organizations. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support missions in Iraq and Afghanistan.

##### PEACE OPERATIONS RESPONSE MECHANISM

Fiscal Year 2015 enacted level .....	\$0
Fiscal Year 2016 request .....	150,000,000
Committee recommendation .....	0
Change from enacted level .....	0
Change from request .....	-150,000,000

The Committee recommendation does not include an appropriation for Peace Operations Response Mechanism.

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

##### INTERNATIONAL BROADCASTING OPERATIONS

Fiscal Year 2015 enacted level .....	\$10,700,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	8,796,000
Change from enacted level .....	-1,904,000
Change from request .....	+8,796,000

The Committee recommendation includes an additional \$8,796,000 for International Broadcasting Operations. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support the delivery of independent media in Afghanistan and Pakistan and counter ISIL narrative in the Middle East.

UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal Year 2015 enacted level .....	\$125,464,000
Fiscal Year 2016 request .....	65,000,000
Committee recommendation .....	65,000,000
Change from enacted level .....	-60,464,000
Change from request .....	0

The Committee recommendation includes an additional \$65,000,000 for Operating Expenses. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will fund USAID operations in Afghanistan.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL DISASTER ASSISTANCE

Fiscal Year 2015 enacted level .....	\$1,335,000,000
Fiscal Year 2016 request .....	810,000,000
Committee recommendation .....	810,000,000
Change from enacted level .....	-525,000,000
Change from request .....	0

The Committee recommendation includes an additional \$810,000,000 for International Disaster Assistance. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support humanitarian operations in response to conflict-induced displacement in Afghanistan, Iraq, Jordan, Lebanon, Pakistan, Syria, and Turkey.

TRANSITION INITIATIVES

Fiscal Year 2015 enacted level .....	\$20,000,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	20,000,000
Change from enacted level .....	0
Change from request .....	+20,000,000

The Committee recommendation includes an additional \$20,000,000 for International Disaster Assistance. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support rapid response programs to prevent and mitigate the destabilizing effects of conflict, including in Afghanistan, Pakistan, Iraq, the Middle East and North Africa.

## COMPLEX CRISES FUND

Fiscal Year 2015 enacted level .....	\$30,000,000
Fiscal Year 2016 request .....	0
Committee recommendation .....	0
Change from enacted level .....	- 30,000,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Complex Crises Fund in this Act.

## ECONOMIC SUPPORT FUND

Fiscal Year 2015 enacted level .....	\$2,114,266,000
Fiscal Year 2016 request .....	2,183,330,000
Committee recommendation .....	2,106,775,000
Change from enacted level .....	- 7,491,000
Change from request .....	- 76,555,000

The Committee recommendation includes an additional \$2,106,755,000 for Economic Support Fund. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support development activities in Afghanistan, Iraq, Pakistan, and the extraordinary needs in the Middle East related to the Syrian crisis.

The Committee notes that the lack of access to education and economic opportunity are key risk factors for youth embracing extremist ideology. The Committee urges the Secretary of State and USAID Administrator to target funds made available under this heading for activities that reduce unemployment, improve literacy, and foster economic opportunity.

The Committee notes the ongoing support of USAID for non-government organizations that support Afghan traditional businessmen and women. The Committee encourages USAID to continue support for such programs.

In addition to funds provided under International Disaster Assistance, Migration and Refugee Assistance, and Emergency Refugee and Migration Assistance, the Committee recommendation provides \$100,000,000 under this heading to increase assistance to host communities with large refugee populations with priority given to Iraq, Jordan, and Lebanon. These funds are intended to support an integrated humanitarian and development approach to meet the requirements of refugees and host communities and to help mitigate increased tensions between such communities and refugees.

## DEPARTMENT OF STATE

## MIGRATION AND REFUGEE ASSISTANCE

Fiscal Year 2015 enacted level .....	\$2,127,114,000
Fiscal Year 2016 request .....	819,000,000
Committee recommendation .....	966,389,000
Change from enacted level .....	- 1,160,725,000
Change from request .....	+147,389,000

The Committee recommendation includes an additional \$966,389,000 for Migration and Refugee Assistance. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support humanitarian operations in response to conflict-induced

displacement in Afghanistan, Iraq, Jordan, Lebanon, Pakistan, Syria, and Turkey.

## INTERNATIONAL SECURITY ASSISTANCE

### DEPARTMENT OF STATE

#### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal Year 2015 enacted level .....	\$443,195,000
Fiscal Year 2016 request .....	226,000,000
Committee recommendation .....	366,650,000
Change from enacted level .....	-76,545,000
Change from request .....	+140,650,000

The Committee recommendation includes an additional \$366,650,000 for International Narcotics Control and Law Enforcement. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support counterterrorism and law enforcement activities, including in Afghanistan, Pakistan, the Middle East, and Africa.

*Afghanistan and Pakistan police forces.*—The Committee includes funding for the recruitment, retention, and professionalization of women in the police forces of Afghanistan and Pakistan.

*Foreign terrorist fighters.*—The Committee is concerned about the flow of foreign fighters traveling to Syria, Iraq, and other countries to join ISIL and other terrorist groups. The Committee encourages bilateral engagement and the use of funds in this Act, as well as the leveraging of multilateral organizations such as INTERPOL, to counter this threat, and includes \$4,000,000 above amounts requested for this purpose. The Committee expects these activities to be incorporated into the strategy required under section 7073. Funds shall be subject to prior notification and the regular notification procedures of the Committees on Appropriations.

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal Year 2015 enacted level .....	\$99,240,000
Fiscal Year 2016 request .....	390,000,000
Committee recommendation .....	170,000,000
Change from enacted level .....	+70,760,000
Change from request .....	-220,000,000

The Committee recommendation includes an additional \$170,000,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support Anti-terrorism Programs.

*Anti-terrorism Programs.*—The Committee recommendation provides funds under this heading for Anti-terrorism Programs. When combined with funds provided in title IV, the amount is \$100,000,000 above the fiscal year 2015 enacted level. The Committee expects these funds to support programs to prevent and counter terrorist safe havens and to address foreign fighter flows. The Committee is concerned about the flow of foreign fighters traveling to Syria, Iraq, and other countries to join ISIL and other terrorist groups and provides funds under this heading to implement the strategy required by section 7073.

## PEACEKEEPING OPERATIONS

Fiscal Year 2015 enacted level .....	\$328,698,000
Fiscal Year 2016 request .....	65,000,000
Committee recommendation .....	306,868,000
Change from enacted level .....	- 21,830,000
Change from request .....	+241,868,000

The Committee recommendation includes an additional \$306,868,000 for Peacekeeping Operations. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 and will support peacekeeping operations in areas of conflict in Africa affected by terrorism and instability.

## FUNDS APPROPRIATED TO THE PRESIDENT

## FOREIGN MILITARY FINANCING PROGRAM

Fiscal Year 2015 enacted level .....	\$866,420,000
Fiscal Year 2016 request .....	640,000,000
Committee recommendation .....	740,000,000
Change from enacted level .....	- 126,420,000
Change from request .....	+100,000,000

The Committee recommendation includes an additional \$740,000,000 for Foreign Military Financing Program. The full amount is designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support activities in Iraq, Pakistan, the Middle East and North Africa, including Jordan, and countries facing Russian aggression.

*Countering Russian aggression.*—The Committee recommendation includes \$50,000,000 above the request to support partners and allies in Europe and Eurasia to defend their sovereign territory from Russian aggression. The Committee directs the Secretary of State to consult with the Committees on Appropriations prior to the obligation of funds provided under this heading.

*Iraq.*—The Committee supports the request for Iraq to enhance the country's security and defeat ISIL. The Committee expects the Secretary of State to ensure that assistance provided under this heading is appropriately distributed to security forces with a national security mission in Iraq, including the Kurdish Peshmerga.

The Committee recommendation includes language in section 7041(c) of this Act, making assistance available for Iraq to promote governance, security, and internal and regional stability, including in Kurdistan and other areas impacted by conflict and among Iraq's religious and ethnic minority communities. The Committee also expects funds made available in this title to enhance the security of Iraq's religious and ethnic minority populations, including Christians, that have been adversely affected by the conflict.

In accordance with section 7076 of this Act, the Committee expects the Department of State, in consultation with the Department of Defense, to submit a detailed spend plan to the Committees on Appropriations on the use of funds under this heading.

*Pakistan.*—The Committee notes that funds are provided under this heading in this Act for assistance to Pakistan. The Committee recommendation includes language in section 7044 of this Act requiring that certain conditions be met prior to the obligation of assistance for Pakistan.

## GENERAL PROVISIONS

Sec. 8001. Continues prior year language noting that funds appropriated by this title are in addition to amounts appropriated or otherwise made available.

Sec. 8002. Continues prior year language directing that funds appropriated by this title are subject to the authorities and conditions applicable to such headings in prior titles, unless noted otherwise.

Sec. 8003. Subsection (a) provides transfer authority from “Economic Support Fund” to “United States Agency for International Development, Funds Appropriated to the President, Office of the Inspector General”.

Sec. 8004. Provides that each amount designated pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 in this title shall be available only if the President subsequently so designates all such amounts and transmits such designations to the Congress.

## TITLE IX—ADDITIONAL GENERAL PROVISION

## SPENDING REDUCTION ACCOUNT

Section 9001 establishes a spending reduction account.

## HOUSE OF REPRESENTATIVES REPORTING REQUIREMENTS

The following materials are submitted in accordance with various requirements of the Rules of the House of Representatives:

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: June 11, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2016

Motion by: Mrs. Lowey

Description of Motion: Strikes section 7077 of the bill and corresponding report language.

Results: Defeated 20 yeas to 30 nays

*Members Voting Yea*

Mr. Bishop  
Mr. Cuellar  
Ms. DeLauro  
Mr. Farr  
Mr. Fattah  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppertsberger  
Mr. Ryan  
Mr. Serrano  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Jolly  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: June 11, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2016

Motion by: Mrs. Lowey

Description of Motion: Provides an additional \$2,134,846,000 for Economic Support Fund, \$344,170,000 for International Organizations and Programs, including an exception for the United Nations Democracy Fund, \$1,193,830,448 for contributions and paid-in capital and \$10,093,695,309 for callable capital for certain international financial institutions, and adds report language recommending funding levels for certain programs funded under International Organizations and Programs.

Results: Defeated 21 yeas to 30 nays

*Members Voting Yea*

Mr. Bishop  
Mr. Cuellar  
Ms. DeLauro  
Mr. Farr  
Mr. Fattah  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Jolly  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: June 11, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2016

Motion by: Mrs. Lowey

Description of Motion: Strikes section 7063 of the bill, inserts language relating to available uses of assistance for foreign nongovernmental organizations, designates \$35,000,000 for the United Nations Population Fund (UNFPA), prohibits funding for a UNFPA country program in China, and inserts certain conditions and reporting requirements.

Results: Defeated 22 yeas to 29 nays

*Members Voting Yea*

Mr. Bishop  
Mr. Cuellar  
Ms. DeLauro  
Mr. Dent  
Mr. Farr  
Mr. Fattah  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppertsberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Jolly  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 4

Date: June 11, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2016

Motion by: Mr. Serrano

Description of Motion: Increases certain programs under International Broadcasting Operations by \$5,000,000 and decreases other programs under the heading by \$5,000,000.

Results: Defeated 18 yeas to 33 nays

*Members Voting Yea*

Mr. Bishop  
 Ms. DeLauro  
 Mr. Farr  
 Mr. Fattah  
 Mr. Honda  
 Mr. Israel  
 Ms. Kaptur  
 Mr. Kilmer  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Pingree  
 Mr. Price  
 Ms. Roybal-Allard  
 Mr. Ruppertsberger  
 Mr. Ryan  
 Mr. Serrano  
 Mr. Visclosky

*Members Voting Nay*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Crenshaw  
 Mr. Cuellar  
 Mr. Culberson  
 Mr. Dent  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Mr. Frelinghuysen  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Jenkins  
 Mr. Jolly  
 Mr. Joyce  
 Mr. Palazzo  
 Mr. Quigley  
 Mr. Rigell  
 Mrs. Roby  
 Mr. Rogers  
 Mr. Rooney  
 Mr. Simpson  
 Mr. Stewart  
 Mr. Valadao  
 Ms. Wasserman Schultz  
 Mr. Womack  
 Mr. Yoder  
 Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 5

Date: June 11, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2016

Motion by: Ms. Wasserman Schultz

Description of Motion: Strikes the limitation in the bill on funding for family planning/reproductive health.

Results: Defeated 21 yeas to 30 nays

*Members Voting Yea*

Mr. Bishop  
Mr. Cuellar  
Ms. DeLauro  
Mr. Farr  
Mr. Fattah  
Mr. Honda  
Mr. Israel  
Ms. Kaptur  
Mr. Kilmer  
Ms. Lee  
Mrs. Lowey  
Ms. McCollum  
Ms. Pingree  
Mr. Price  
Mr. Quigley  
Ms. Roybal-Allard  
Mr. Ruppersberger  
Mr. Ryan  
Mr. Serrano  
Mr. Visclosky  
Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
Mr. Amodei  
Mr. Calvert  
Mr. Carter  
Mr. Cole  
Mr. Crenshaw  
Mr. Culberson  
Mr. Dent  
Mr. Diaz-Balart  
Mr. Fleischmann  
Mr. Fortenberry  
Mr. Frelinghuysen  
Ms. Granger  
Mr. Graves  
Dr. Harris  
Ms. Herrera Beutler  
Mr. Jenkins  
Mr. Jolly  
Mr. Joyce  
Mr. Palazzo  
Mr. Rigell  
Mrs. Roby  
Mr. Rogers  
Mr. Rooney  
Mr. Simpson  
Mr. Stewart  
Mr. Valadao  
Mr. Womack  
Mr. Yoder  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 6

Date: June 11, 2016

Measure: State/Foreign Operations Appropriations Bill, FY 2016

Motion by: Ms. Lee

Description of Motion: Provides an additional \$811,332,000 for Contributions to International Peacekeeping Activities and allows funds in this Act, and any subsequent Act, to be made available for United States assessed contributions to United Nations peacekeeping operations above the limitation established in 22 U.S.C. 287e note.

Results: Defeated 20 yeas to 31 nays

*Members Voting Yea*

Mr. Bishop  
 Ms. DeLauro  
 Mr. Farr  
 Mr. Fattah  
 Mr. Honda  
 Mr. Israel  
 Ms. Kaptur  
 Mr. Kilmer  
 Ms. Lee  
 Mrs. Lowey  
 Ms. McCollum  
 Ms. Pingree  
 Mr. Price  
 Mr. Quigley  
 Ms. Roybal-Allard  
 Mr. Ruppertsberger  
 Mr. Ryan  
 Mr. Serrano  
 Mr. Visclosky  
 Ms. Wasserman Schultz

*Members Voting Nay*

Mr. Aderholt  
 Mr. Amodei  
 Mr. Calvert  
 Mr. Carter  
 Mr. Cole  
 Mr. Crenshaw  
 Mr. Cuellar  
 Mr. Culberson  
 Mr. Dent  
 Mr. Diaz-Balart  
 Mr. Fleischmann  
 Mr. Fortenberry  
 Mr. Frelinghuysen  
 Ms. Granger  
 Mr. Graves  
 Dr. Harris  
 Ms. Herrera Beutler  
 Mr. Jenkins  
 Mr. Jolly  
 Mr. Joyce  
 Mr. Palazzo  
 Mr. Rigell  
 Mrs. Roby  
 Mr. Rogers  
 Mr. Rooney  
 Mr. Simpson  
 Mr. Stewart  
 Mr. Valadao  
 Mr. Womack  
 Mr. Yoder  
 Mr. Young

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding: The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

RESCISSIONS

Economic Support Fund ..... \$200,000,000

TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following list includes the transfers of funds included in the accompanying bill:

In title III, under Peace Corps, language is included to transfer funds to the Foreign Currency Fluctuations Account.

In title VIII, under Diplomatic and Consular Programs, language is included to transfer funds to other accounts for Afghanistan.

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**OMNIBUS CONSOLIDATED AND EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT, 1999**

(Public Law 105-277)

AN ACT Making omnibus consolidated and emergency appropriations for the fiscal year ending September 30, 1999, and for other purposes.

\* \* \* \* \*

DIVISION A—OMNIBUS CONSOLIDATED APPROPRIATIONS

\* \* \* \* \*

TITLE VI—GENERAL PROVISIONS

\* \* \* \* \*

SEC. 616. (a) None of the funds appropriated or otherwise made available in this Act shall be used to issue visas to any person who—

(1) has been credibly alleged to have ordered, carried out, or materially assisted in the extrajudicial and political killings of Antoine Izmery, Guy Malary, Father Jean-Marie Vincent, Pastor Antoine Leroy, Jacques Fleurival, Mireille Durocher Bertin, Eugene Baillergeau, Michelange Hermann, Max Mayard, Romulus Dumarsais, Claude Yves Marie, Mario Beaubrun, Leslie Grimar, Joseph Chilove, Michel Gonzalez, and Jean-Hubert Feuille;

(2) has been included in the list presented to former President Jean-Bertrand Aristide by former National Security Council Advisor Anthony Lake in December 1995, and acted upon by President Rene Preval;

(3) was sought for an interview by the Federal Bureau of Investigation as part of its inquiry into the March 28, 1995, murder of Mireille Durocher Bertin and Eugene Baillergeau, Jr., and was credibly alleged to have ordered, carried out, or materially assisted in those murders, per a June 28, 1995, letter to the then Minister of Justice of the Government of Haiti, Jean-Joseph Exume;

(4) was a member of the Haitian High Command during the period 1991 through 1994, and has been credibly alleged to have planned, ordered, or participated with members of the Haitian Armed Forces in—

(A) the September 1991 coup against any person who was a duly elected government official of Haiti (or a member of the family of such official), or

(B) the murders of thousands of Haitians during the period 1991 through 1994; or

(5) has been credibly alleged to have been a member of the paramilitary organization known as FRAPH who planned, ordered, or participated in acts of violence against the Haitian people.

(b) EXEMPTION.—Subsection (a) shall not apply if the Secretary of State finds, on a case-by-case basis, that the entry into the United States of a person who would otherwise be excluded under this section is necessary for medical reasons or such person has cooperated fully with the investigation of these politics murders. If the Secretary of State exempts any such person, the Secretary shall notify the appropriate congressional committees in writing.

[(c) REPORTING REQUIREMENT.—(1) The United States chief of mission in Haiti shall provide the Secretary of State a list of those who have been credibly alleged to have ordered or carried out the extrajudicial and political killings mentioned in paragraph (1) of subsection (a).

[(2) The Secretary of State shall submit the list provided under paragraph (1) to the appropriate congressional committees not later than 3 months after the date of enactment of this Act.

[(3) The Secretary of State shall submit to the appropriate congressional committees a list of aliens denied visas, and the Attorney General shall submit to the appropriate congressional committees a list of aliens refused entry to the United States as a result of this provision.

[(4) The Secretary of State shall submit a report under this subsection not later than 6 months after the date of enactment of this Act and not later than March 3. of each year thereafter as long as the Government of Haiti has not completed the investigation of the extrajudicial and political killings and has not prosecuted those implicated for the killings specified in paragraph (1) of subsection (a).]

(d) DEFINITION.—In this section, the term “appropriate congressional committees” means the Committee on International Relations and the Committee on Appropriations of the House of Representatives and the Committee on Foreign Relations and the Committee on Appropriations of the Senate.

\* \* \* \* \*

## SECTION 570 OF THE OMNIBUS CONSOLIDATED APPROPRIATIONS ACT, 1997

(Public Law 104-208)

### POLICY TOWARD BURMA

SEC. 570. (a) Until such time as the President determines and certifies to Congress that Burma has made measurable and substantial progress in improving human rights practices and implementing democratic government, the following sanctions shall be imposed on Burma:

(1) BILATERAL ASSISTANCE.—There shall be no United States assistance to the Government of Burma, other than:

(A) humanitarian assistance,

(B) subject to the regular notification procedures of the Committees on Appropriations, counter-narcotics assistance under chapter 8 of part I of the Foreign Assistance Act of 1961, or crop substitution assistance, if the Secretary of State certifies to the appropriate congressional committees that—

(i) the Government of Burma is fully cooperating with United States counter-narcotics efforts, and

(ii) the programs are fully consistent with United States human rights concerns in Burma and serve the United States national interest, and

(C) assistance promoting human rights and democratic values.

(2) MULTILATERAL ASSISTANCE.—The Secretary of the Treasury shall instruct the United States executive director of each international financial institution to vote against any loan or other utilization of funds of the respective bank to or for Burma.

(3) VISAS.—Except as required by treaty obligations or to staff the Burmese mission to the United States, the United States should not grant entry visas to any Burmese government official.

(b) CONDITIONAL SANCTIONS.—The President is hereby authorized to prohibit, and shall prohibit United States persons from new investment in Burma, if the President determines and certifies to Congress that, after the date of enactment of this Act, the Government of Burma has physically harmed, rearrested for political acts, or exiled Daw Aung San Suu Kyi or has committed large-scale repression of or violence against the Democratic opposition.

(c) **MULTILATERAL STRATEGY.**—The President shall seek to develop, in coordination with members of ASEAN and other countries having major trading and investment interests in Burma, a comprehensive, multilateral strategy to bring democracy to and improve human rights practices and the quality of life in Burma, including the development of a dialogue between the State Law and Order Restoration Council (SLORC) and democratic opposition groups within Burma.

[(d) **PRESIDENTIAL REPORTS.**—Every six months following the enactment of this Act, the President shall report to the Chairmen of the Committee on Foreign Relations, the Committee on International Relations and the House and Senate Appropriations Committees on the following:

[(1) progress toward democratization in Burma;

[(2) progress on improving the quality of life of the Burmese people, including progress on market reforms, living standards, labor standards, use of forced labor in the tourism industry, and environmental quality; and

[(3) progress made in developing the strategy referred to in subsection (c).]

(e) **WAIVER AUTHORITY.**—The President shall have the authority to waive, temporarily or permanently, any sanction referred to in subsection (a) or subsection (b) if he determines and certifies to Congress that the application of such sanction would be contrary to the national security interests of the United States.

(f) **DEFINITIONS.**—

(1) The term “international financial institutions” shall include the International Bank for Reconstruction and Development, the International Development Association, the International Finance Corporation, the Multilateral Investment Guarantee Agency, the Asian Development Bank, and the International Monetary Fund.

(2) The term “new investment” shall mean any of the following activities if such an activity is undertaken pursuant to an agreement, or pursuant to the exercise of rights under such an agreement, that is entered into with the Government of Burma or a non-governmental entity in Burma, on or after the date of the certification under subsection (b):

(A) the entry into a contract that includes the economical development of resources located in Burma, or the entry into a contract providing for the general supervision and guarantee of another person’s performance of such a contract;

(B) the purchase of a share of ownership, including an equity interest, in that development;

(c) the entry into a contract providing for the participation in royalties, earnings, or profits in that development, without regard to the form of the participation:

*Provided,* That the term “new investment” does not include the entry into, performance of, or financing of a contract to sell or purchase goods, services, or technology.

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**FOREIGN OPERATIONS, EXPORT FINANCING, AND  
RELATED PROGRAMS APPROPRIATIONS ACT, 1990**

TITLE V—GENERAL PROVISIONS

\* \* \* \* \*

ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE  
DETERMINATIONS

SEC. 599D. (a) IN GENERAL.—In the case of an alien who is within a category of aliens established under subsection (b), the alien may establish, for purposes of admission as a refugee under section 207 of the Immigration and Nationality Act, that the alien has a well-founded fear of persecution on account of race, religion, nationality, membership in a particular social group, or political opinion by asserting such a fear and asserting a credible basis for concern about the possibility of such persecution.

(b) ESTABLISHMENT OF CATEGORIES.—

(1) For purposes of subsection (a), the Attorney General, in consultation with the Secretary of State and the Coordinator for Refugee Affairs, shall establish—

(A) one or more categories of aliens who are or were nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion,

(B) one or more categories of aliens who are or were nationals and residents of Vietnam, Laos, or Cambodia and who share common characteristics that identify them as targets of persecution in such respective foreign state on such an account; and

(C) one or more categories of aliens who are or were nationals and residents of the Islamic Republic or Iran who, as members of a religious minority in Iran, share common characteristics that identify them as targets of persecution in that state on account of race, religion, nationality, membership in a particular social group, or political opinion.

(2)(A) Aliens who are (or were) nationals and residents of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are Jews or Evangelical Christians shall be deemed a category of alien established under paragraph (1)(A).

(B) Aliens who are (or were) nationals of an independent state of the former Soviet Union or of Estonia, Latvia, or Lithuania and who are current members of, and demonstrate public, active, and continuous participation (or attempted participation) in the religious activities of, the Ukrainian Catholic Church or the Ukrainian Orthodox Church, shall be deemed a category of alien established under paragraph (1)(A).

(C) Aliens who are (or were) nationals and residents of Vietnam, Laos, or Cambodia and who are members of categories of individuals determined, by the Attorney General in accordance with “Immigration and Naturalization Service Worldwide

Guidelines for Overseas Refugee Processing” (issued by the Immigration and Naturalization Service in August 1983) shall be deemed a category of alien established under paragraph (1)(B).

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act {and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, and 1996 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section} and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, [and 2015] 2015, and 2016 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

(c) WRITTEN REASONS FOR DENIALS OF REFUGEE STATUS.—Each decision to deny an application for refugee status of an alien who is within a category established under this section shall be in writing and shall state, to the maximum extent feasible, the reason for the denial.

(d) PERMITTING CERTAIN ALIENS WITHIN CATEGORIES TO REAPPLY FOR REFUGEE STATUS.—Each alien who is within a category established under this section and who (after August 14, 1988, and before the date of the enactment of this Act) was denied refugee status shall be permitted to reapply for such status. Such an application shall be determined taking into account the application of this section.

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2015] 2016.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2015] 2016.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2015] 2016.

#### ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) IN GENERAL.—The Attorney General shall adjust the status of an alien described in subsection (b) to that of an alien lawfully admitted for permanent residence if the alien—

(1) applies for such adjustment,

(2) has been physically present in the United States for at least 1 year and is physically present in the United States on the date the application for such adjustment is filed,

(3) is admissible to the United States as an immigrant, except as provided in subsection (c), and

(4) pays a fee (determined by the Attorney General) for the processing of such application.

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—The benefits provided in subsection (a) shall only apply to an alien who—

(1) was a national of an independent state of the former Soviet Union or of Estonia, Latvia, Lithuania, Vietnam, Laos, or Cambodia, and

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, ~~2015~~ 2016, after being denied refugee status.

(c) WAIVER OF CERTAIN GROUNDS FOR INADMISSIBILITY.—The provisions of paragraphs (4), (5), and (7)(A) of section 212(a) of the Immigration and Nationality Act shall not apply to adjustment of status under this section and the Attorney General may waive any other provision of such section (other than paragraph (2)(C) or subparagraph (A), (B), (C), or (E) of paragraph (3)) with respect to such an adjustment for humanitarian purposes, to assure family unity, or when it is otherwise in the public interest.

(d) DATE OF APPROVAL.—Upon the approval of such an application for adjustment of status, the Attorney General shall create a record of the alien's admission as a lawful permanent resident as of the date of the alien's inspection and parole described in subsection (b)(2).

(e) NO OFFSET IN NUMBER OF VISAS AVAILABLE.—When an alien is granted the status of having been lawfully admitted for permanent residence under this section, the Secretary of State shall not be required to reduce the number of immigrant visas authorized to be issued under the Immigration and Nationality Act.

#### CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2016 that require annual authorization or additional legislation, which to date has not been enacted. The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law. The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation. The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds. In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains general provisions and other language that has been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2016 bill, which may be construed as changing existing law, are as follows:

*Title I*

Under “Diplomatic and Consular Programs”, language similar to the prior year providing transfer authority to other accounts within “Administration of Foreign Affairs”, limitations on certain programs, offices, and activities.

Under “Diplomatic and Consular Programs”, language carried in the prior year designating the availability and use of certain fees and transfers from other agencies.

Under “Diplomatic and Consular Programs”, new language conditioning the obligation of certain funds made available for security training.

Under Office of Inspector General, language carried in the prior year notwithstanding section 209(a)(1) of the Foreign Service Act of 1980 as it related to post inspections.

Under “Educational and Cultural Exchange Programs”, language carried in the prior year on the use of certain fees, and a reporting requirement.

Under “Embassy Security, Construction, and Maintenance”, language carried in the prior year placing limitations on the uses of funds, restricting representation expenses, and requiring submission of an operating plan.

Under “Emergencies in the Diplomatic and Consular Service”, language carried in the prior year permitting the transfer of not to exceed \$1,000,000 to the “Repatriation Loans Program Account”.

Under “Repatriation Loans Program Account”, language carried in the prior year directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974 and capping total obligations.

Under “Contributions to International Organizations”, language similar to the prior year requiring submission to the Committees on Appropriations of the United Nations biennial budget, limiting the use of funds, and establishing a number of notification and reporting requirements.

Under “Contributions for International Peacekeeping Activities”, language similar to the prior year limiting the use of funds and establishing a number of notification and reporting requirements.

Under “International Boundary and Water Commission, United States and Mexico” and “American Sections, International Commissions”, language similar to the prior year providing a limitation on the amount available for representation expenses.

Under “International Fisheries Commissions”, language carried in the prior year providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under “International Broadcasting Operations”, language carried in the prior year setting limitations on funds available for certain expenses and receipts, requiring the Broadcasting Board of Governors (BBG) make funds available to expand unrestricted access to information on the Internet, extending certain personnel authorities, requiring a review of certain programs, restricting representation expenses, and requiring notifications.

Under “Eisenhower Exchange Fellowship Program”, language carried in the prior year limiting the use of funds relating to compensation.

Under “Commission for the Preservation of America’s Heritage Abroad”, language is carried similar to the prior year allowing the

Commission to procure certain services notwithstanding paragraph (3) of section 312304(b) of Public Law 113–287 during fiscal year 2016 and requiring notification.

Under “United States Commission on International Religious Freedom”, language carried in the prior year placing a limitation on representation expenses.

Under “Congressional-Executive Commission on the People’s Republic of China” and “United States-China Economic and Security Review Commission”, language carried in the prior year placing a limitation on representation expenses.

Under “United States-China Economic and Security Review Commission”, language carried in the prior year incorporating by reference several provisos relating to personnel and financial management authorities that were carried in in the Department of State, Foreign Operations, and Related Appropriations Act, 2009.

### *Title II*

Under “Operating Expenses, United States Agency for International Development”, language carried in the prior year limiting financing construction or entering into leases, allowing transfers of funds, limiting and restricting representation and entertainment expenses.

Under “Capital Investment Fund”, language carried in the prior year requiring notifications.

### *Title III*

Under “Global Health Programs”, language similar to the prior year placing restrictions and requirements related to family planning and abortion, requiring direct apportionment to agencies, designating the use of funds, requiring notifications, and setting a cap on administrative expenses.

Under “Development Assistance”, language similar to the prior year designating the use of funds.

Under “Transition Initiatives”, language similar to the prior year designating the use of funds, requiring a report prior to the initiation of a country program, requiring prior consultations, and allowing the use of additional funds in the Act for the same purposes as funds under this heading following consultation.

Under “Development Credit Authority”, language carried in the prior year authorizing transfers and setting funding and financing limitations.

Under “Migration and Refugee Assistance”, language carried in the prior year designating amounts for small scale emergency humanitarian requirements and for refugees resettling in Israel.

Under “Peace Corps”, language carried in the prior year limiting representation expenses, requiring consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under “Millennium Challenge Corporation”, language similar to the prior year placing a cap on administrative expenses, establishing certain funding conditions and notification requirements, limiting and restricting entertainment and representation allowances.

Under “Inter-American Foundation”, language carried in the prior year limiting representation expenses.

Under “United States African Development Foundation”, language carried in the prior year allowing for the investment of project funding by grantees, limiting the use of interest earned, allowing certain building leases, and requiring a report.

Under “International Affairs Technical Assistance”, language carried in the prior year providing funds notwithstanding any other provision of law.

#### *Title IV*

Under “International Narcotics Control and Law Enforcement”, language similar to the the prior year giving the Department of State the authority to provide excess property to a foreign country, waiving a section of the Foreign Assistance Act, subject to notification, requiring reports, and permitting funds for certain purposes.

Under “Nonproliferation, Anti-terrorism, Demining, and Related Programs”, language similar to the prior year designating the use of funds, providing authorities for funds, and establishing certain funding conditions and notification requirements.

Under “Peacekeeping Operations”, language carried in the prior year designating the use of funds, providing certain authorities, establishing prohibitions for the use of funds, and requiring notifications.

Under “International Military Education and Training”, language similar to the prior year allowing certain civilian personnel to receive training and limiting entertainment allowances.

Under “Foreign Military Financing Program”, language similar to the prior year designating the use of funds, requiring consultations and notifications, designating the use of funds, establishing requirements for the disbursement and transfer of certain funds, establishing limitations and conditions on funds, limiting administrative and entertainment expenses.

#### *Title VI*

Under “Export-Import Bank of the United States, Program Account”, language similar to the prior year allowing for certain expenditures and setting limitations on funds.

Under “Export-Import Bank of the United States, Administrative Expenses”, language similar to the prior year limiting representation expenses, allowing for the collection of certain fees, and requiring notifications, and new language concerning authorization.

Under “Export-Import Bank of the United States, Receipts Collected”, language carried in the prior year requiring sufficient fees to cover costs, and new language concerning authorization.

Under “Overseas Private Investment Corporation, Noncredit Account”, language as in the prior year limiting representation expenses, and providing that certain costs shall not be considered administrative costs.

Under “Overseas Private Investment Corporation, Program Account”, language as in the prior year designating transfer authority from “Noncredit Account”, providing program authority in Iraq, requiring certain notifications, and designating funds for administrative expenses.

Under “Trade and Development Agency”, language carried in the prior year restricting representation and entertainment allowances and designating the use of funds.

*Title VII*

Sec. 7001 includes language carried in the prior year regarding allowances and differentials.

Sec. 7002 includes language carried in the prior year requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in the prior year requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language similar to the prior year requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities, setting limitations and expanding notification and oversight requirements, and placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in the prior year regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language carried in the prior year regarding local guard contract authorities.

Sec. 7007 includes language carried in the prior year prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in the prior year prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role, requires a determination, and provides a waiver under certain conditions.

Sec. 7009 includes language modified from the prior year setting limitations and conditions on transfers between appropriations accounts, requiring audits of certain transfers, and new language prohibiting transfers until certain reporting requirements are met.

Sec. 7010 includes language similar to the prior year directing a report on security assistance.

Sec. 7011 includes language similar to the prior year regarding the availability of funds made available in the Act.

Sec. 7012 includes language carried in the prior year prohibiting assistance for countries in default and providing certain waiver authority.

Sec. 7013 includes language carried in the prior year prohibiting assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations, and including a reporting requirement.

Sec. 7014 includes language carried in the prior year regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the notification requirements regarding funds made available in the Act.

Sec. 7016 includes language carried in the prior year regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to the prior year regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in the prior year prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language modified from the prior year regarding funding directives specified in tables in the report accompanying the Act.

Sec. 7020 includes language carried in the prior year prohibiting the use of assistance for certain representation expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for governments that support international terrorism.

Sec. 7022 includes language carried in the prior year prohibiting first-class travel.

Sec. 7023 includes language carried in the prior year defining the terms “program”, “project”, and “activity”.

Sec. 7024 includes language carried in the prior year regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes limitation language carried in the prior year relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in the prior year regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in the prior year regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to international financial institutions.

Sec. 7030 includes language carried in the prior year regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of direct assistance to governments, budget transparency of recipient countries, and corruption and human rights violations.

Sec. 7032 contains language modified from the prior year regarding democracy programs funded in this Act.

Sec. 7033 includes language carried in the prior year on multiyear pledges.

Sec. 7034 includes language modified from the prior year granting certain special authorities relating to funds made available in the Act.

Sec. 7035 continues language carried in the prior year related to the Arab League Boycott of Israel.

Sec. 7036 includes language carried in the prior year establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in the prior year establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in the prior year restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding countries in the Near East.

Sec. 7042 includes modified language from the prior year regarding assistance for Africa.

Sec. 7043 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Burma, North Korea, the PRC, and Tibet.

Sec. 7044 includes language modified from the prior year containing limitations, directives, and authorities for diplomatic and development activities and programs in Afghanistan, Pakistan, and for cross border programs.

Sec. 7045 includes language modified from the prior year designating assistance to Central America, setting guidelines on assistance for Colombia and Haiti, requiring a report on Honduras, addressing the costs and maintenance of aircraft funded in this Act, and including language regarding trade capacity programs.

Sec. 7046 includes language carried in the prior year regarding United States payments to United Nations members.

Sec. 7047 includes language carried in the prior year regarding authority for the President to drawdown certain funds to support UN war crimes tribunals or commissions.

Sec. 7048 includes language modified from the prior year conditioning funds made available to the UN, setting limitations on contributions to UN agencies, prohibiting funds for construction of the UN Headquarters, and including a reporting requirement.

Sec. 7049 includes language carried in the prior year related to assistance made available for community-based policing programs.

Sec. 7050 rescinds certain funds.

Sec. 7051 includes language carried in the prior year limiting funds available under the Act from being used to support attendance at international conferences.

Sec. 7052 includes language carried in the prior year relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in the prior year relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in the prior year relating to land mines and cluster munitions.

Sec. 7055 includes language carried in the prior year limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 includes language carried in the prior year limiting the amount of funds made available under title II of the Act for residence expenses of USAID.

Sec. 7057 includes language modified from the prior year regarding certain management conditions and authorities of USAID.

Sec. 7058 includes language modified from the prior year regarding global health activities, placing a funding limitation on international family planning programs, and conditioning contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria.

Sec. 7059 carries language from the prior year regarding programs that support gender equality.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, conservation, food security and agriculture development, microenterprise, trafficking in persons, water and sanitation, and establishing notification requirements.

Sec. 7061 includes language carried in the prior year limiting assistance for nongovernmental organizations that do not provide documents necessary for auditing purposes.

Sec. 7062 includes language carried in the prior year prohibiting funds to implement the Arms Trade Treaty.

Sec. 7063 is a new provision prohibiting funds to UNFPA and prohibiting funds for population planning activities or other population assistance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7064 includes language modified from the prior year regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language similar to the prior year regarding funds to eliminate inhumane conditions in foreign prisons.

Sec. 7066 includes language similar to the prior year prohibiting funds for the use of torture.

Sec. 7067 includes language carried in the prior year prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in the prior year regarding commercial leasing of defense articles.

Sec. 7069 includes language carried in the prior year conditioning assistance for the independent states of the former Soviet Union, and new language designating funding for Ukraine.

Sec. 7070 includes language modified from the prior year regarding assistance to Russia and other countries.

Sec. 7071 includes language carried in the prior year regarding lending by, and the whistleblower policies of, the International Monetary Fund.

Sec. 7072 includes language carried in the prior year designating funding for the provision of certain defense articles.

Sec. 7073 is a new provision making funds available in this Act and requiring a strategy on foreign terrorist fighters.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in the prior year prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language modified from the prior year requiring spending and operating plans for funds provided in this Act.

Sec. 7077 includes new language withholding a portion of funds appropriated by the Act for Department of State operations until the Secretary of State makes certain certifications.

Sec. 7078 includes language similar to the prior year regarding Internet freedom programs.

Sec. 7079 includes language carried in the prior year prohibiting certain diplomatic activities concerning the promotion of tobacco products.

Sec. 7080 includes language modified from the prior year establishing certain limitations impacting jobs in the United States.

*Title VIII*

Under “Diplomatic and Consular Programs”, language carried in the prior year allowing the transfer of funds to other federal departments and agencies, and requiring notification of any such transfers.

Under “Office of Inspector General”, language carried in the prior year designating an amount for the Special Inspector General for Afghanistan Reconstruction and limiting printing and reproduction costs.

Under “Embassy Security, Construction, and Maintenance”, language similar to that carried in the prior year designating funds.

Under “Peacekeeping Operations”, language similar to the prior year designating funds for assessed contributions.

Sec. 8001 includes language carried in the prior year stating that funds appropriated in title VIII are in addition to amounts appropriated for fiscal year 2016.

Sec. 8002 includes language carried in the prior year stating that funds appropriated in title VIII shall be available under the authorities and conditions applicable to such appropriations accounts, unless otherwise directed in the Act.

Sec. 8003 includes new language permitting and setting limitations on the transfer of funds from “Economic Support Fund” to “United States Agency for International Development, Funds Appropriated to the President, Office of Inspector General”.

Sec. 8004 is the same as the prior year, designating funds.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003 .....	\$5,290,390,000 ....	\$5,874,914,000 ....	\$11,113,244,000
Department of State/International Organizations.	2003 .....	\$1,529,702,000 ....	\$1,672,000,000 ....	\$3,592,442,000
Department of State/ International Commissions.	2003 .....	\$71,385,000 .....	\$57,730,000 .....	\$119,218,000
Broadcasting Board of Governors .....	2003 .....	\$644,486,000 .....	\$599,560,000 .....	\$751,587,000
Department of State/Related Programs	2003 .....	\$72,000,000 .....	\$69,986,000 .....	\$187,509,000
United States Institute of Peace .....	2015 .....	Such sums as may be necessary.	\$35,300,000 .....	\$35,300,000
Operating Expenses of the United States Agency for International Development.	1987 .....	\$387,000,000 .....	\$340,600,000 .....	\$1,123,110,000
Capital Investment Fund .....	None .....	NA .....	NA .....	\$169,580,000
Operating Expenses of the United States Agency for International Development—Inspector General.	1987 .....	\$21,750,000 .....	\$21,000,000 .....	\$63,000,000
	Population .....	Population .....	Population.	
	(1987); Health and Disease Prevention.	(\$290,000,000); ... Health and Disease Prevention (\$180,000,000);.	(\$234,625,000);. Health and Disease Prevention (\$166,762,000);.	\$2,453,950,000

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Global Health Programs (see note below).	(1987); Child Survival Fund (1987).	Child Survival Fund (\$75,000,000).	Child Survival Fund (75,000,000).	(includes \$461,000,000 for Population)
Global Health Programs: HIV/AIDS .....	2013 .....	\$48,000,000,000 over 5 years.	\$5,720,499,000 ....	\$6,000,000,000
	Agriculture; (1987)	Agriculture (\$760,000,000);.	Agriculture (\$693,613,000);.	\$2,507,001,000
	Education (1987);	Education (\$180,000,000);.	Education (\$155,000,000);.	
Development Assistance (see note below).	Energy and selected development activities (1987).	Energy and selected development activities (\$207,000,000).	Energy and selected development activities (\$149,990,000).	(programs difficult to determine due to changing definitions of programs since last authorized)
International Disaster Assistance (see note below).	(1987) .....	\$25,000,000 .....	\$70,000,000 .....	\$1,895,000,000
Transition Initiatives .....	None (same authorities as International Disaster Assistance).	NA .....	NA .....	\$67,000,000
Development Credit Authority .....	None .....	NA .....	NA .....	\$40,000,000 (by transfer)
Development Credit Authority—administrative expenses.	None .....	NA .....	NA .....	\$8,120,000
Economic Support Fund .....	1987 .....	\$3,800,000,000 ....	\$3,555,000,000 ....	\$3,924,090,000
Democracy Fund .....	None .....	NA .....	NA .....	\$140,500,000
Migration and Refugee Assistance .....	2003 .....	\$820,000,000 .....	\$781,884,000 .....	\$3,059,000,000
U.S. Emergency Refugee and Migration Assistance Fund (note below).	1962 .....	Such amounts as may be necessary.	NA .....	\$50,000,000
Peace Corps .....	2003 .....	\$365,000,000 .....	\$295,069,000 .....	\$379,500,000
Millennium Challenge Corporation .....	2005 .....	Such sums as may be necessary.	\$1,488,000,000 ....	\$899,500,000
Inter-American Foundation .....	1993 .....	\$31,000,000 .....	\$30,960,000 .....	\$22,500,000
United States African Development Foundation.	1987 .....	\$3,872,000 .....	\$6,500,000 .....	\$30,000,000
Department of the Treasury, International Affairs Technical Assistance.	1999 .....	\$5,000,000 .....	\$1,500,000 .....	\$23,500,000
International Narcotics Control and Law Enforcement.	1994 .....	\$171,500,000 .....	\$100,000,000 .....	\$1,301,670,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003 .....	\$226,200,000 .....	NA .....	\$758,076,000
Peacekeeping Operations .....	1999 .....	\$83,000,000 .....	\$76,500,000 .....	\$538,142,000
International Military Education and Training.	2003 .....	\$85,000,000 .....	\$79,480,000 .....	\$108,115,000
Foreign Military Financing .....	2003 .....	\$4,107,000,000 ....	\$6,104,632,000 ....	\$5,900,559,000
Export Import Bank of the United States, Administrative Expenses.	2015 .....	Such sums as may be necessary.	\$125,500,000 .....	\$106,250,000
Overseas Private Investment Corporation Administrative Expenses.	2015 .....	Such sums as may be necessary.	\$62,574,000 .....	\$62,787,000
Overseas Private Investment Corporation Program Account.	2015 .....	Such sums as may be necessary.	\$27,371,000 .....	\$20,000,000

Note: Amounts for Administration of Foreign Affairs, International Organizations, Operating Expenses, International Disaster Assistance, Transition Initiatives, Economic Support Fund, Migration and Refugee Assistance, Nonproliferation, Anti-terrorism, Demining and Related Programs, and Foreign Military Financing Program include funds appropriated in title VIII of the bill.

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Programs recommended herein under "International Disaster Assistance" account was formerly called the "International Disaster and Famine Assistance" account and was last authorized under that account name.

Note: Funds for the United States Emergency Refugee and Migration Assistance Program (ERMA) are authorized in such amounts as may be necessary; however, appropriations which would result in a balance in the fund of more than \$100,000,000 are prohibited (22 U.S.C. 2601(c)) absent a waiver of this provision of law.

Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining, and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

**COMPARISON WITH THE BUDGET RESOLUTION**

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

**BUDGETARY IMPACT OF BILL PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE—STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS**

[In millions of dollars]

	Budget Authority		Outlays	
	Committee Allocation	Amount in Bill	Committee Allocation	Amount in Bill
General Purpose .....	40,500	45,000	47,055	<sup>1</sup> 46,960
Global War on Terrorism <sup>2</sup> .....	7,334	7,334	1,947	<sup>1</sup> 1,519
Mandatory .....	159	159	159	159

<sup>1</sup> Includes outlays from prior-year budget authority.

<sup>2</sup> Overseas Contingency Operations/Global War on Terrorism.

**FIVE YEAR OUTLAY PROJECTIONS**

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

[In millions of dollars]

Projection of outlays associated with the recommendation:	
2016 .....	<sup>1</sup> 18,483
2017 .....	12,061
2018 .....	7,547
2019 .....	4,592
2020 and future years .....	4,754

<sup>1</sup> Excludes outlays from prior-year budget authority.

**ASSISTANCE TO STATE AND LOCAL GOVERNMENTS**

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

	Budget authority	Outlays
Financial assistance to State and local governments .....	0	<sup>1</sup> 0

<sup>1</sup> Excludes outlays from prior-year budget authority.

## PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

## DIRECTED RULEMAKING

The bill does not direct any rule making.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2015 enacted amounts and budget estimates presented for fiscal year 2016:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY</b>					
Department of State					
Administration of Foreign Affairs					
Diplomatic and consular programs.....	4,332,524	4,768,452	4,202,548	-129,976	-565,904
Worldwide security protection.....	2,128,115	2,327,137	2,327,137	+199,022	---
International Center.....	533	743	743	+210	---
Total, Diplomatic and consular programs.....	6,461,172	7,096,332	6,530,428	+69,256	-565,904
Capital investment fund.....	56,400	66,400	56,400	---	-10,000
Office of Inspector General.....	73,400	82,400	82,400	+9,000	---
Educational and cultural exchange programs.....	589,900	623,079	582,531	-7,369	-40,548
Representation expenses.....	8,030	8,446	8,030	---	-416
Protection of foreign missions and officials.....	30,036	29,807	30,036	---	+229
Embassy security, construction, and maintenance.....	822,755	785,097	785,097	-37,658	---
Worldwide security upgrades.....	1,240,500	1,300,000	1,300,000	+59,500	---
Total, Embassy security.....	2,063,255	2,085,097	2,085,097	+21,842	---
Emergencies in the diplomatic and consular service.....	7,900	7,900	7,900	---	---
Repatriation Loans Program Account:					
Direct loans subsidy.....	1,300	1,300	1,300	---	---
Payment to the American Institute in Taiwan.....	30,000	30,341	30,000	---	-341

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	9,480,293	10,190,002	9,573,022	+92,729	-616,980
International Organizations					
Contributions to international organizations, current year assessment.....	1,399,151	1,540,029	1,399,151	---	-140,878
Contributions for international peacekeeping activities, current year assessment.....	2,118,891	2,930,223	2,118,891	---	-811,332
Total, International Organizations.....	3,518,042	4,470,252	3,518,042	---	-952,210
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	44,707	47,281	45,307	+600	-1,974
Construction.....	29,000	28,400	28,400	-600	---
Total, Boundary and Water Commission.....	73,707	75,681	73,707	---	-1,974
American sections, international commissions.....	12,561	12,330	12,330	-231	---
International fisheries commissions.....	36,681	32,054	33,181	-3,500	+1,127
Total, International commissions.....	122,949	120,065	119,218	-3,731	-847

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Related Agency					
Broadcasting Board of Governors					
International broadcasting operations.....	726,567	741,436	737,991	+11,424	-3,445
Broadcasting capital improvements.....	4,800	10,000	4,800	---	-5,200
Total, Broadcasting Board of Governors.....	731,367	751,436	742,791	+11,424	-8,645
-----					
Related Programs					
The Asia Foundation.....	17,000	12,000	17,000	---	+5,000
United States Institute of Peace, Operating expenses..	35,300	36,987	35,300	---	-1,687
Center for Middle Eastern-Western dialogue.....	83	96	96	+13	---
Eisenhower Exchange Fellowship program.....	400	400	400	---	---
Israeli Arab scholarship program.....	26	13	13	-13	---
East-West Center.....	16,700	10,800	---	-16,700	-10,800
National Endowment for Democracy.....	135,000	103,450	170,000	+35,000	+66,550
Total, Related programs.....	204,509	163,746	222,809	+18,300	+59,063
-----					
Other Commissions					
Commission for the Preservation of America's Heritage Abroad	644	676	676	+32	---
Salaries and expenses.....					

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Commission on International Religious Freedom					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,579	2,579	2,579	---	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	2,000	2,000	2,000	---	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Total, title I, Department of State and Related Agency.....	14,069,383	15,707,756	14,188,137	+118,754	-1,519,619
=====					
TITLE II - ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
US Agency for International Development (USAID)					
Operating expenses, USAID.....	1,090,836	1,360,000	1,058,110	-32,726	-301,890

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Capital Investment Fund.....	130,815	203,326	169,580	+38,765	-33,746
Office of Inspector General, USAID.....	54,285	63,000	63,000	+8,715	---
Total, title II, Administration of Foreign Assistance.....	1,275,936	1,626,326	1,290,690	+14,754	-335,636

TITLE III - BILATERAL ECONOMIC ASSISTANCE

Funds Appropriated to the President

Global Health Programs:					
U.S. Agency for International Development.....	2,783,950	2,755,000	2,783,950	---	+28,950
Department of State.....	5,670,000	5,426,000	5,670,000	---	+244,000
(Global fund contribution).....	(1,350,000)	(1,100,000)	(1,350,000)	---	(+250,000)
Total, Global Health Programs.....	8,453,950	8,181,000	8,453,950	---	+272,950
Development assistance.....	2,507,001	2,999,694	2,507,001	---	-492,693
Transfer out.....	(-40,000)	(-40,000)	(-40,000)	---	---
Total, Development Assistance.....	2,507,001	2,999,694	2,507,001	---	-492,693
International disaster assistance.....	560,000	931,000	1,085,000	+525,000	+154,000
Transition initiatives.....	47,000	67,600	47,000	---	-20,600
Complex Crises fund.....	20,000	30,000	---	-20,000	-30,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
 (Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Development Credit Authority:					
(By transfer).....	(40,000)	(40,000)	(40,000)	---	---
Administrative expenses.....	8,120	9,200	8,120	---	-1,080
Economic Support Fund.....	2,632,529	3,952,161	1,817,315	-815,214	-2,134,846
Democracy Fund.....	130,500	---	140,500	+10,000	+140,500
Department of State					
Migration and refugee assistance.....	931,886	1,634,595	2,092,611	+1,160,725	+458,016
United States Emergency Refugee and Migration Assistance Fund.....	50,000	50,000	50,000	---	---
Total, Department of State.....	981,886	1,684,595	2,142,611	+1,160,725	+458,016
Independent Agencies					
Peace Corps.....	379,500	410,000	379,500	---	-30,500
Millenium Challenge Corporation.....	899,500	1,250,000	899,500	---	-350,500
Inter-American Foundation.....	22,500	18,100	22,500	---	+4,400
United States African Development Foundation.....	30,000	26,000	30,000	---	+4,000
Total, Independent Agencies.....	1,331,500	1,704,100	1,331,500	---	-372,600

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
 (Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Department of the Treasury					
International Affairs Technical Assistance.....	23,500	28,000	23,500	---	-4,500
Total, title III, Bilateral economic assistance.	16,695,986	19,587,350	17,556,497	+860,511	-2,030,853
Appropriations.....	(16,695,986)	(19,587,350)	(17,556,497)	(+860,511)	(-2,030,853)
(By transfer).....	(40,000)	(40,000)	(40,000)	---	---

TITLE IV - INTERNATIONAL SECURITY ASSISTANCE

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Department of State					
International narcotics control and law enforcement....	853,055	967,771	935,020	+81,965	-32,751
Nonproliferation, anti-terrorism, demining and related programs.....	586,260	609,334	588,076	+1,816	-21,258
Peacekeeping operations.....	144,993	430,200	231,274	+86,281	-198,926
Funds Appropriated to the President					
International Military Education and Training.....	106,074	111,715	108,115	+2,041	-3,600
Foreign Military Financing Program:					
Grants:					
Israel.....	3,100,000	3,100,000	3,100,000	---	---
Egypt.....	1,300,000	1,300,000	1,300,000	---	---



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Global Environment Facility.....	136,563	168,263	---	-136,563	-168,263
Subtotal, IBRD.....	323,520	361,183	---	-323,520	-361,183
Contribution to the International Development Association.....	1,287,800	1,290,600	1,167,850	-119,950	-122,750
Multilateral debt relief initiative.....	---	111,000	---	---	-111,000
Total, World Bank Group.....	1,845,850	1,993,083	1,167,850	-678,000	-825,233
Contribution to the Enterprise for the Americas Multilateral Investment Fund.....	3,378	---	---	-3,378	---
Contribution to the Inter-American Development Bank paid in capital.....	102,020	102,020	---	-102,020	-102,020
(Limitation on callable capital).....	(4,098,795)	(4,098,795)	---	(-4,098,795)	(-4,098,795)
Total, Inter-American Development Bank.....	102,020	102,020	---	-102,020	-102,020
Contribution to the Asian Development Fund.....	104,977	166,086	104,977	---	-61,109
Asian development bank paid in capital.....	106,586	5,608	---	-106,586	-5,608
(Limitation on callable capital).....	(2,558,049)	(2,558,049)	(2,558,049)	---	---
Contribution to the African Development Bank: Paid in capital.....	32,418	34,118	---	-32,418	-34,118
(Limitation on callable capital).....	(507,861)	(507,861)	---	(-507,861)	(-507,861)
Contribution to the African Development Fund.....	175,668	227,500	175,668	---	-51,832

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
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(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Multilateral debt relief initiative.....	---	13,500	---	---	-13,500
Total, African Development Bank.....	208,086	275,118	175,668	-32,418	-99,450
North American Development Bank.....	---	45,000	---	---	-45,000
Contribution to the International Fund for Agricultural Development.....	30,000	31,930	---	-30,000	-31,930
Global agriculture and food security program.....	---	43,000	---	---	-43,000
Contribution to the Green Climate Fund.....	---	150,000	---	---	-150,000
International Monetary fund quota increase.....	---	295,000	---	---	-295,000
Total, International Financial Institutions...	2,400,897	3,106,845	1,448,495	-952,402	-1,658,350
Total, title V, Multilateral assistance.....	2,745,067	3,421,845	1,448,495	-1,296,572	-1,973,350
(Limitation on callable capital).....	(10,093,696)	(10,093,696)	(2,558,049)	(-7,535,647)	(-7,535,647)

TITLE VI - EXPORT AND INVESTMENT ASSISTANCE

Export-Import Bank of the United States					
	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Administrative expenses.....	106,250	117,700	106,250	---	-11,450
Inspector General.....	5,750	6,000	6,000	+250	---
Offsetting collections.....	-1,208,750	-540,000	-550,000	+658,750	-10,000
Total, Export-Import Bank of the United States...	-1,096,750	-416,300	-437,750	+659,000	-21,450

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses.....	62,787	83,500	62,787	---	-20,713
Insurance fees and other offsetting collections...	-350,000	-353,000	-353,000	-3,000	---
Subtotal.....	-287,213	-269,500	-290,213	-3,000	-20,713
Program account.....	25,000	20,000	20,000	-5,000	---
Total, Overseas Private Investment Corporation....	-262,213	-249,500	-270,213	-8,000	-20,713
-----					
Funds Appropriated to the President					
Trade and Development Agency.....	60,000	73,700	60,000	---	-13,700
=====					
Total, title VI, Export and investment assistance	-1,298,963	-592,100	-647,963	+651,000	-55,863
=====					
TITLE VII - GENERAL PROVISIONS					
Export Import Bank - Unexpended (Rescission) (Sec. 7082).....	-30,000	---	---	+30,000	---
Special immigrant visa proposal sec. 7034(o).....	---	22,000	---	---	-22,000
IMF Quota rescission from PL111-32 (emergency).....	---	-1,180,000	---	---	+1,180,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
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(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Economic Support Fund Prior Year Cash Transfer</b>					
Balances.....	---	---	-200,000	-200,000	-200,000
Amendment to Vietnam Education Foundation Act (Sec. 7086).....	4,000	---	---	-4,000	---
	=====	=====	=====	=====	=====
Total, title VII, General Provisions.....	-26,000	-1,158,000	-200,000	-174,000	+958,000
	=====	=====	=====	=====	=====
<b>TITLE VIII - GLOBAL WAR ON TERRORISM (GWOT)</b>					
Diplomatic and consular programs (GWOT).....	1,350,803	1,507,422	1,507,422	+156,619	---
(Worldwide security protection) (GWOT).....	(989,706)	(1,067,963)	---	(-989,706)	(-1,067,963)
(Transfer to other agencies).....	(-35,000)	(-10,000)	---	(+35,000)	(+10,000)
	=====	=====	=====	=====	=====
Conflict stabilization operations (GWOT).....	15,000	---	---	-15,000	---
Office of Inspector General (GWOT).....	56,900	56,900	56,900	---	---
Embassy security, construction, and maintenance (GWOT)	260,800	134,800	134,800	-126,000	---
Contributions to int'l organizations (GWOT).....	74,400	---	74,400	---	+74,400
Peace Operations Response Mechanism (GWOT).....	---	150,000	---	---	-150,000
Broadcasters board of governors (GWOT).....	---	---	---	---	+8,796
Operating expenses of USAID (GWOT).....	10,700	---	8,796	-1,904	---
International Disaster Assistance (GWOT).....	125,464	65,000	65,000	-60,464	---
Transition Initiatives (GWOT).....	1,335,000	810,000	810,000	-525,000	---
Complex Crises fund (GWOT).....	20,000	---	20,000	---	+20,000
Economic Support Fund (GWOT).....	30,000	---	---	-30,000	---
Migration and Refugee assistance (MRA) (GWOT).....	2,114,266	2,183,330	2,106,775	-7,491	-76,555
International narcotics control and law enforcement (GWOT).....	2,127,114	819,000	966,389	-1,160,725	+147,389
	=====	=====	=====	=====	=====
	443,195	226,000	366,650	-76,545	+140,650

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
Nonproliferation, Anti-terrorism, Demining and Related Programs (NADR) (GWOT).....	99,240	390,000	170,000	+70,760	-220,000
Peacekeeping Operations (PKO) (GWOT).....	328,698	65,000	306,868	-21,830	+241,868
Foreign Military Financing program (GWOT).....	866,420	640,000	740,000	-126,420	+100,000
Total, Title VIII, Overseas Contingency Operations...	9,258,000	7,047,452	7,334,000	-1,924,000	+286,548
TITLE IX - EBOLA RESPONSE AND PREPAREDNESS					
Department of State					
Administration of Foreign Affairs					
Diplomatic and Consular Programs (emergency).....	36,420	---	---	-36,420	---
United States Agency for International Development					
Operating Expenses, USAID (emergency).....	19,037	---	---	-19,037	---
Office of Inspector General, USAID (emergency).....	5,626	---	---	-5,626	---
Bilateral Economic Assistance					
Global Health Programs (emergency).....	312,000	---	---	-312,000	---
International Disaster Assistance (emergency).....	1,436,273	---	---	-1,436,273	---
Economic Support Fund (emergency).....	711,725	---	---	-711,725	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2015  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2016  
(Amounts in thousands)

	FY 2015 Enacted	FY 2016 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
International Security Assistance					
Nonproliferation, Anti-terrorism, Demining, and Related Programs (emergency).....	5,300	---	---	-5,300	---
=====					
Total, Title IX, Ebola Response and Preparedness.....	2,526,381	---	---	-2,526,381	---
Emergency appropriations.....	(2,526,381)	---	---	(-2,526,381)	---
=====					
Grand Total.....	51,950,281	52,926,191	47,992,900	-3,957,381	-4,933,291
Appropriations.....	(40,195,900)	(47,058,739)	(40,858,900)	(+663,000)	(-6,199,839)
Emergency appropriations.....	(2,526,381)	(-1,180,000)	---	(-2,526,381)	(+1,180,000)
Overseas contingency operations.....	(9,258,000)	(7,047,452)	(7,334,000)	(-1,924,000)	(+286,548)
Rescissions.....	(-30,000)	---	(-200,000)	(-170,000)	(-200,000)
Rescission of emergency funding.....	---	(-1,180,000)	---	---	(+1,180,000)
(By transfer).....	(40,000)	(40,000)	(40,000)	---	---
(Transfer out).....	(-40,000)	(-40,000)	(-40,000)	---	---
(Limitation on administrative expenses).....	(63,945)	(70,000)	(61,972)	(-1,973)	(-8,028)
(Limitation on callable capital).....	(10,093,696)	(10,093,696)	(2,568,049)	(-7,535,647)	(-7,535,647)
=====					

## MINORITY VIEWS OF REPRESENTATIVE NITA M. LOWEY

The Department of State, foreign operations appropriations bill is traditionally considered on a bipartisan basis, and I want to thank Chairwoman Granger for continuing the long-standing practice of working to find common ground on national security issues. The diplomatic and development investments made in this bill, comprising less than 1 percent of our overall discretionary budget, are our best defense against political instability, economic disparity, and widespread poverty and disease, all of which provide fertile ground for violence, radicalization, and terrorism.

While I appreciate the Chairwoman's efforts on this bill, the Republican Budget imposes unrealistic ceilings that fail to recognize that in order to achieve our national security interests we must respond to global demands for education, health, and the environment; invest in public diplomacy; and work multilaterally to combat terrorism, boost economic growth, and maintain stability. There is simply no way this appropriations process can succeed unless the Committee on Appropriations is allowed to put into place reasonable allocations that give all appropriations bills a chance of being enacted.

I am particularly concerned with this bill's allocation. The Committee recommendation for the Department of State, foreign operations appropriations bill is \$40,500,000,000 in base funding and \$7,334,000,000 in Overseas Contingency Operations (OCO) funding for a total of \$47,834,000,000. This is \$6,113,000,000 (11.3 percent) below the President's combined base and OCO request of \$53,947,000,000 and \$1,431,000,000 (3 percent) below the FY 2015 enacted level (not including the Ebola emergency supplemental funding).

Such deep cuts in our engagement overseas will not significantly reduce our deficit or help pay down our debt. However, they will leave us vulnerable to the spread of extremist ideology, substantially weaken our standing in the world, and make it more difficult to achieve our goals on the global stage. Our security is based on more than military strength; it is closely linked to the internal political, economic and social health in the developing world. International economic interdependence is a matter of fact, not opinion. Security and development are intimately connected, and the programs in this bill serve our fundamental values, as well as our economic interests, by giving some of the world's most vulnerable people a chance to succeed.

The State Department and USAID are continually called upon to respond to spontaneous and simultaneous crises. Just in the past year, the Ebola epidemic in West Africa, the refugee crisis in Central America, the earthquake in Nepal, and the devastating conflicts in the Middle East and Africa have all required the leadership of the United States through programs in this bill.

Providing the request level would bolster development and humanitarian efforts, which in turn spur economic progress and advance our national security. General Mattis, when he was the head of CENTCOM, testified, “If you don’t fund the State Department fully, then I need to buy more ammunition ultimately.” Similarly, former Defense Secretary Bob Gates always reminded us, “Development is a lot cheaper than war.”

While the Chairwoman accommodated some Democratic priorities, the shortcomings in the proposed funding levels are exacerbated by the inclusion of traditional Republican riders attacking women’s reproductive rights as well as new politically-motivated provisions such as restricting funding to establish diplomatic relations in Cuba, or hiding behind a provision, innocently titled “Preservation and Transparency of Department of State Records,” to keep alive the Benghazi political scapegoating exercise.

I do not support the inclusion of the Global Gag Rule (Mexico City Policy), or the prohibition on funding for United Nations Population Fund (UNFPA), or the capping of bilateral family planning and reproductive health programs at \$461,000,000.

Additionally, the drastic retreat from our engagement with the United Nations, the World Bank, and other multilateral organizations would compromise many of our objectives. Our bilateral efforts are strengthened by strong multilateral investments with international organizations such as UNDP, UN WOMEN, and the International Fund for Agricultural Development, which are completely unfunded. Especially given the woefully inadequate allocation for this bill, investing in multilateral institutions would be a common-sense and highly effective way to multiply the impact of taxpayer dollars.

While the bill maintains the development assistance account at the FY 2015 level, it is a reduction of \$492,700,000 from the request. These funds build stronger and more stable communities around the world by building governments’ capacities to care for their own citizens for generations to come so that we can eventually phase-out our assistance. However, the cuts from the request and the use of development assistance funding to provide contributions to meet unfunded multilateral programs not funded in the House bill will slow our progress and have an adverse impact on programs to build food security, support women’s empowerment and governance, and promote environmental sustainability.

I am also deeply concerned about the funding levels provided in the bill for the operating expenses of the Department of State and the United States Agency for International Development (USAID). While I support the funding for embassy security and personnel protection, the three percent cut to operations accounts at the State Department and USAID jeopardize the training and support needed by our diplomatic and development professionals to meet 21st century requirements and to minimize reliance on the military or contractors to carry out essential diplomatic and development missions. The bill does not include the requested funds for new hires (with the exception of diplomatic security), nor does it provide the authority requested by the Administration to continue pay comparability, in effect requiring a significant reduction in pay, beyond a pay freeze, to the Foreign Service and diplomatic workforce. The

funding cuts would make it difficult to retain or hire the caliber of individuals necessary to accomplish our national security objectives and goals.

Further, I am concerned that this bill also eliminates funding to accounts and programs that address global climate change such as the Intergovernmental Panel on Climate Change, the Strategic Climate Fund, the Clean Technology Fund, and the Green Climate Fund. Withholding these funds threatens to rollback advances in developing countries that will be the hardest hit by extreme changes in weather patterns and rising sea levels. Climate change is not just about the environment. The funding also helps to reduce poverty and promote economic growth in these countries. Evidence shows that failure to provide these funds increases the risk of conflict and generates conditions that could lead to failed states and make populations more vulnerable to radicalization.

The Minority proposed amendments in the Committee that were unfortunately primarily rejected along party lines. This bill would be much improved with my amendments to strike the new punitive language politicizing State Department operations and record management and to reinstate funding for economic assistance and multilateral institutions to the President's request. I also proposed striking language that would implement the Global Gag Rule and providing \$35,000,000 to UNFPA along with clarifying language related to support of non-governmental organizations. Other amendments would have ensured this bill adequately addressed the global impact of climate change, supported the President's diplomatic efforts in Cuba, and provided additional support for UN Peacekeeping and countering Russian propaganda. I am disappointed that the Committee did not pass these measures to improve the bill.

This bill traditionally has been committed to helping poor countries provide opportunities for their people. The U.S. Chamber of Commerce stated in a letter sent to the Committee on Appropriations urging support of full funding for State, foreign operations appropriations bill:

. . . the U.S. Chamber of Commerce . . . urges you to support full funding for the U.S. International Affairs Budget—including the U.S. Export-Import Bank (Ex-Im), the Overseas Private Investment Corporation (OPIC), the U.S. Trade and Development Agency (USTDA), and the National Endowment for Democracy (NED) . . . The International Affairs budget and these agencies play a vital enabling role for U.S. companies to tap foreign markets and create jobs and prosperity at home . . . Although it represents about 1% of the total federal budget, the International Affairs budget is critical to creating jobs, saving lives, protecting U.S. diplomats and embassies abroad, and fighting terrorism and the spread of weapons of mass destruction. U.S. foreign assistance programs provide technical advice and build stronger political, legal, and economic policy regimes in developing countries that help these nations to become reliable trading partners. At a time when export opportunities represent a potential lifeline to the U.S. economy and a motor for domestic job cre-

ation, these international programs are more important than ever . . . The MDBs provide vital financial assistance to developing countries with minimal U.S. investment but significant impact . . .

I wholeheartedly agree with the Chamber's sentiments.

In the last year of World War II, Franklin Delano Roosevelt gave his fourth inaugural address to the Nation. As the war raged on, some people suggested that we ought not to be involved in the affairs of other nations, but President Roosevelt made a profound case for the importance of the United States' engagement around the world.

He said: "We have learned that we cannot live alone at peace, that our own well-being is dependent on the well-being of other nations far away. We have learned that we must live as men and not as ostriches, not as dogs in the manger. We have learned to be citizens of the world, members of the human community."

President Roosevelt's words from 70 years ago ring even truer today. We cannot turn our backs on the people of the world. Our engagement and assistance are not only moral imperatives; they serve our interests to promote economic stability, global and national security, and democracy.

Foreign assistance is rooted in the fundamental generosity of the American people and I want to note that even faced with many divergent demands, and the constraints of an unrealistic Republican Budget Resolution, the bill continues the unwavering support and assistance at the President's request level to Israel, an important ally in a volatile region of the world. Our strategic alliance with Israel is indispensable, and the funding we provide to Israel helps protect our own national security interests as well as the security of the only bulwark of democracy in the region. The bill also continues commitments to other important partners by providing \$1,000,000,000 to support Jordan, a steadfast ally for peace that is often called upon to defend regional stability and security. I also support the continuation of conditions on aid to the Palestinian Authority as well as language maintaining restrictions on Iran.

The bill sustains our commitment to embassy and diplomatic security and to protecting diplomats and development professionals on the front lines, enabling them to implement programs that make the world safer and more secure. Additionally I am pleased that the bill includes robust funding for basic education, which is fundamental to all of our other development goals and remains a moral, economic, and national security imperative. Our contribution to the Global Partnership for Education will help leverage basic education programs and ensure that the taxpayer is getting the greatest impact possible for their tax dollars. Support for clean water and basic sanitation is fundamental to the health and economic wellbeing of families throughout the world, as well as our global health investments, including nutrition, maternal and child health, programs to combat tuberculosis, malaria, and pandemic threats, as well as PEPFAR, the Global Fund, and the Global Alliance for Vaccines and Immunizations (GAVI).

Unfortunately, the overall allocation fails to meet the growing demands placed on the State Department and the other international

affairs agencies, and in combination with politically-motivated riders, ultimately endangers our strategic goals.

While foreign assistance funding is an easy target in a time of fiscal belt tightening, working to reduce the enormous suffering across the globe should be a bipartisan goal—one that is based on the overriding national security needs of the United States. In the past we have made this commitment in a spirit of partnership with developing countries to seek real solutions that will produce strong, stable partners and help grow the world economy. Although this bill continues many important diplomatic and development programs, it falls short of this worthy goal.

Again, I thank Chairwoman Granger. I look forward to continuing to work cooperatively with the Chairwoman and the full committee membership as we continue through the appropriations process. I am committed to working to find common ground and improve this bill as the process moves forward.

NITA M. LOWEY.

