

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2015

APRIL 17, 2014.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. COLE, from the Committee on Appropriations,
 submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 4487]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Legislative Branch for the fiscal year ending September 30, 2015, and for other purposes.

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SUMMARY OF BILL

The accompanying bill contains recommendations for new budget (obligational) authority for fiscal year 2015 for the Legislative Branch. The following table summarizes these recommendations and reflects comparisons with the budget and with amounts appropriated to date for fiscal year 2014:

SUMMARY OF THE BILL

(Note.—Excludes Senate items including those Senate items under the Architect of the Capitol)
(Amounts in Thousands)

Recapitulation	FY 2014 enacted	FY 2015 request	Bill	Bill vs. enacted	Bill vs. request
House of Representatives	1,180,736	1,200,510	1,180,736	---	-19,774
Joint Items	18,994	19,195	18,965	-29	-230
Capitol Police	338,459	355,663	347,959	+9,500	-7,704
Office of Compliance	3,868	4,020	3,959	+91	-61
Congressional Budget Office	45,700	46,078	45,700	---	-378
Architect of the Capitol	529,040	567,410	488,565	-40,475	-78,845
Library of Congress	578,982	593,066	594,952	+15,970	+1,886
Government Printing Office	119,300	128,919	122,584	+3,284	-6,335
Government Accountability Office	505,383	525,116	519,622	+14,239	-5,494
Open World Leadership Center	6,000	8,000	3,420	-2,580	-4,580
Stennis Center for Public Service	430	430	430	---	---
Scorekeeping Adjustment	-1,000	---	-1,000	---	-1,000
Grand total	3,325,892	3,448,407	3,325,892	---	-122,515

HIGHLIGHTS OF THE BILL

The Committee recommends \$3,325,891,946 in discretionary resources for operations of the Legislative Branch of government (excluding Senate items). The fiscal year 2015 recommendation is a decrease of \$122,514,829 or 3.7% below the requested amount and is the same as the fiscal year 2014 level.

Conforming to longstanding practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. The budget request for the Senate for fiscal year 2015 including those under the Architect of the Capitol totals \$1,016,493,432.

This bill reflects a continued acknowledgment that the Legislative Branch must set itself as an example for fiscal restraint while continuing to serve the Nation. This bill will require strict fiscal discipline on the part of all congressional offices and all agency heads in the Legislative Branch.

LEGISLATIVE BRANCH-WIDE MATTERS

Zero Base Budgeting.—The Committee continues to be very pleased with the results of the zero-base budgeting exercise directed to be conducted by all the agencies of the Legislative

Branch. The Committee believes that this valuable budgeting process has given agencies the opportunity to take a fresh look at all areas of their operations and make funding reductions and alignments within the current budget base. The Committee believes that there are continued opportunities to realize meaningful savings by carefully reviewing each agency's budget requirements from a zero base and directs all agencies to continue to develop budget requests from a zero base.

Committee Requests, Furloughs and Performance Based Merit Increases.—The Committee directs that adherence to the language carried in House Report 112–148 and 112–511 pertaining to Committee Requests, Furloughs, and Performance Based Merit Increases be continued unless otherwise so directed.

Shared Services.—The Committee continues to pursue financial management shared services opportunities among all the agencies of the Legislative Branch. For example the current migration of the Architect of the Capitol financial data into the Legislative Branch Financial Management System (LBFMS) shared services environment at the Library of Congress is estimated to achieve an annual savings of almost \$1.4 million dollars. This follows on the back of the Capitol Police migration that realized an annual savings of \$1.8 million dollars a year. In addition, the Multi-Agency Financial Audit Contract for agencies participating in the LBFMS (Library of Congress, Capitol Police, Congressional Budget Office, Office of Compliance and the Open World Leadership Center) is projected to realize a savings of \$1.9 million dollars over the life of the contract.

Further a gap analysis currently being conducted to assess the feasibility of migrating the Government Accountability Office (GAO) financial data into the LBFMS environment has begun. The potential future migration of the GAO into the LBFMS is anticipated to achieve additional savings for the Legislative Branch by consolidating transaction processing, eliminating services level overhead, and reducing further financial system audit costs.

The Committee directs the Legislative Branch Financial Managers Council (LBFMC) to prepare a report for the Committee on Appropriations on the feasibility of other shared services such as general financial transactions processing (e.g., accounts payable, accounts receivable, financial systems administration, and financial reporting), contracting, procurement, travel, human resources and other common processes, within the agencies of the Legislative Branch that could realize additional savings. This report is to be delivered to the Committee on Appropriations of the House and Senate no later than December 31, 2014.

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

HOUSE OF REPRESENTATIVES

The Committee recommends \$1,180,736,000 for the operations and maintenance of the House of Representatives during fiscal year 2015. This amount is the same as the current fiscal year 2014 level and is \$19,773,775 below the budget request.

HOUSE LEADERSHIP OFFICES

Appropriation, fiscal year 2014	\$22,278,891
Budget request, fiscal year 2015	22,724,466
Recommended in the bill	22,278,891

The Committee recommends \$22,278,891 for salaries and expenses of staff in House leadership offices for fiscal year 2015. This amount is the same as the fiscal year 2014 enacted level and is \$445,575 below the budget request.

The allocation by office follows:

Office of the Speaker	\$6,645,417
Office of the Majority Floor Leader	2,180,048
Office of the Majority Whip	1,886,632
Republican Conference	1,505,426
Office of the Minority Floor Leader	7,114,471
Office of the Minority Whip	1,459,639
Democratic Caucus	1,487,258

Total	\$22,278,891
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MEMBERS' REPRESENTATIONAL ALLOWANCES

Appropriation, fiscal year 2014	\$554,317,732
Budget request, fiscal year 2015	565,404,086
Recommended in the bill	554,317,732

The Committee recommends \$554,317,732 for the representational allowances of the Members of the House (MRAs). This amount is the same as the fiscal year 2014 enacted level and is \$11,086,354 below the budget request. This level of funding will allow the MRAs to operate at current authorized levels as approved by the Committee on House Administration.

HOUSE COMMITTEES

Appropriation, fiscal year 2014	\$147,174,177
Budget request, fiscal year 2015	150,071,660
Recommended in the bill	147,174,177

The Committee recommends \$147,174,177 in total for House Committees. This amount is the same as the fiscal year 2014 enacted level and is \$2,897,483 below the budget request.

This account includes funding for staff salaries and official expenses of Committees including equipment, telecommunications, printing, and contract services. Funding is available until December 31, 2016. This level of funding will allow Committees to operate at current levels, as provided for in H. Res. 115, the Committee Funding Resolution for the 113th Congress.

Included in the total is \$23,271,004 for the Committee on Appropriations. The amount provided is the same as the current level and \$465,420 below the budget request.

SALARIES, OFFICERS AND EMPLOYEES

Appropriation, fiscal year 2014	\$172,654,864
Budget request, fiscal year 2015	175,225,714
Recommended in the bill	171,344,864

The Committee recommends \$171,344,864 for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item. This amount is \$1,310,000

below the fiscal year 2014 enacted level and \$3,880,850 below the budget request.

The following table summarizes the funding allocation provided to each component of the account:

Office of the Clerk	\$24,009,473
Office of the Sergeant-At-Arms	11,926,729
Office of the Chief Administrative Officer	113,100,000
Office of the Inspector General	4,741,809
Office of General Counsel	1,340,987
Office of the Parliamentarian	1,952,249
Office of the Law Revision Counsel of the House	4,087,587
Office of the Legislative Counsel of the House	8,892,975
Office of Interparliamentary Affairs	814,069
Other authorized employees	478,986
Total	\$171,344,864

Office of the Clerk.—The Committee recommends \$24,009,473 for the Clerk of the House. This amount is the same as the fiscal year 2014 enacted level and is \$629,500 below the budget request.

The Committee request that the Clerk of the House, the Librarian of Congress and the Public Printer work together to make available to the public through Congress.gov or FDsys bulk data downloads of bill status by the beginning of the next Congress.

Office of the Sergeant at Arms.—The Committee recommends \$11,926,729 for the Office of the Sergeant At Arms (SAA). This amount is \$2,850,000 below the fiscal 2014 level and is \$131,000 below the budget request.

Office of the Chief Administrative Officer.—The Committee recommends \$113,100,000 for the Office of the Chief Administrative Officer (CAO). This amount is the same as the fiscal 2014 level and is \$3,063,350 below the budget request.

ALLOWANCES AND EXPENSES

Appropriation, fiscal year 2014	\$284,310,336
Budget request, fiscal year 2015	287,083,849
Recommended in the bill	285,620,336

The Committee recommends a total of \$285,620,336 for allowances and expenses. This amount is \$1,310,000 above the fiscal year 2014 level and is \$1,463,513 below the budget request.

These funds include supplies, materials, administrative costs, and Federal tort claims; the costs of official mail for the Committees, leadership, and administrative offices; employee benefits; miscellaneous items; and Business Continuity and Disaster Recovery.

The following table summarizes the funding allocation provided to each major component of the account:

Supplies, materials, administrative costs and Federal tort claims	\$4,152,789
Official mail (committees, administrative, and leadership offices)	190,486
Government contributions	256,635,776
Business Continuity and Disaster Recovery	16,217,008
Transition Activities	3,737,000
Wounded Warrior Program	2,500,000
Office of Congressional Ethics	1,467,030
Miscellaneous items	720,247
Total, allowances and expenses	\$285,620,336

ADMINISTRATIVE PROVISIONS

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit or debt reduction.

Section 102 prohibits the delivery of bills and resolutions.

Section 103 prohibits the delivery of printed copies of the Congressional Record.

Section 104 places a limitation on amount available to lease vehicles.

Section 105 places a limitation on print copies of the U.S. Code.

JOINT ITEMS

The Committee recommends \$18,965,000 for fiscal year 2015 for the various joint committees and activities carried under this heading. The recommendation is \$29,000 below the fiscal year 2014 level and is \$230,000 below the budget request.

JOINT ECONOMIC COMMITTEE

Appropriation, fiscal year 2014	\$4,203,000
Budget request, fiscal year 2015	4,270,000
Recommended in the bill	4,203,000

The Committee recommends \$4,203,000 for the Joint Economic Committee. This recommendation is the same as the current level and is \$67,000 below the budget request.

The Joint Economic Committee was created by the Employment Act of 1946. The primary tasks of the Committee are to review economic conditions and to recommend improvements in economic policy. The Committee performs research and economic analysis and monitors and analyzes current economic, financial, and employment conditions.

JOINT COMMITTEE ON TAXATION

Appropriation, fiscal year 2014	\$10,004,000
Budget request, fiscal year 2015	10,149,000
Recommended in the bill	10,004,000

The Committee recommends \$10,004,000 for the Joint Committee on Taxation (JCT). This recommendation is the same as the current level and is \$145,000 below the budget request.

The Joint Committee on Taxation operates under the Internal Revenue Code of 1986 and its predecessors dating to the Revenue Act of 1926. It has responsibility to (1) investigate the operation and effects of internal revenue taxes and the administration of such taxes; (2) investigate measures and methods for the simplification of such taxes; (3) make reports to the House Committee on Ways and Means and the Senate Committee on Finance (or to the House and the Senate) on the results of such investigations and studies and to make recommendations; and (4) review any proposed refund or credit of income or estate and gift taxes or certain other taxes set forth in Code section 6405 in excess of \$2,000,000. In addition to these functions that are specified in the Internal Revenue Code, the Congressional Budget Act of 1974 requires the Joint Committee to provide revenue estimates for all tax legislation considered by either the House or the Senate.

OFFICE OF THE ATTENDING PHYSICIAN

Appropriation, fiscal year 2014	\$3,400,000
Budget request, fiscal year 2015	3,371,000
Recommended in the bill	3,371,000

The Committee recommends \$3,371,000 for the Office of the Attending Physician. This amount is \$29,000 below the current level and is the same as the budget request.

OFFICE OF CONGRESSIONAL ACCESSIBILITY SERVICES

Appropriation, fiscal year 2014	\$1,387,000
Budget request, fiscal year 2015	1,405,000
Recommended in the bill	1,387,000

The Committee recommends \$1,387,000 for the operation of the Office of Congressional Accessibility Services. This amount is the same as the current level and is \$18,000 below the budget request.

The Office of Congressional Accessibility Services is a successor office to the Special Services Office following enactment of the Capitol Visitor Center Act of 2008 (Public Law 110-437).

CAPITOL POLICE

The Committee recommends a total of \$347,959,000 for the Capitol Police (USCP). This amount is \$9,500,000 above the fiscal year 2014 level and is \$7,704,000 below the budget request.

SALARIES

Appropriation, fiscal year 2014	\$279,000,000
Budget request, fiscal year 2015	291,403,000
Recommended in the bill	286,500,000

The Committee recommends \$286,500,000 for the salaries and benefits authorized for police services throughout the USCP jurisdiction. This amount is \$7,500,000 above the fiscal year 2014 level and is \$4,903,000 below the budget request.

Using the latest salary estimates from USCP, the Committee expects this level of funding to support a staffing level of 1,775 of the 1,800 authorized sworn positions and 370 of the authorized 443 civilian positions.

The recommendation for USCP funding is based on only critical requirements necessary to mitigate and address threats and risks. It does not provide for any new initiatives.

Operational Deployment.—With the exception of the United States Capitol Police (USCP) Dignitary Protective Details, no USCP operational deployment outside of the greater Washington DC area in support of the House of Representatives is allowable unless the USCP Plan of Action (POA) includes a detailed cost analysis and is approved by the House Sergeant at Arms (HSAA). At a minimum the cost analysis should include the number of personnel deployed, dates and method of travel, cost of airfare, cost of per diem, number of hotel nights and associated cost, and all rental vehicles and associated cost. The HSAA shall make a determination no later than five business days prior to the first expected travel date. Within thirty days after the deployment a full report documenting the exact cost of the trip shall be submitted to the HSAA. In addition, the USCP is to report quarterly to the House

Committee on Appropriations the individual deployment, total personnel deployed and total associated cost.

New Posts.—The Committee continues to direct the USCP to notify the Committee on Appropriations of the House and Senate when new posts are created, including the annualized cost of maintaining the new post, and how the cost will be offset.

Access to House Office Buildings.—The Committee is extremely concerned about access to the House Office Buildings. The importance of access to the legislative branch of government by constituents, visitors, tourists and general public is central to our democratic process, and all who come to visit their Representatives must have timely entrance to the House Office Buildings. The Committee finds that the existing wait-times for the general public visiting the House Office Buildings as unacceptable during certain periods of the day. Therefore, the Chief is directed to explore all options to remedy this problem, to include the opening of additional doors to the House office buildings during certain peak periods, the use of additional magnetometers at existing points of entry, and the additional use of hand magnetometers to pre-screen the public at key access points. All of these options should be accomplished through the use of existing manpower without the use of additional overtime. The Chief is directed to work with the Sergeant at Arms of the House to develop an actionable plan that will ensure public access to the House Office Buildings is remedied during heightened periods of public visitation. The Chief should also work with the Architect of the Capitol to determine if interior reconfiguration can be performed at the entrances which can presently only accommodate one magnetometer. This actionable plan must be submitted to the House Committee on Appropriations no later than April 23, 2014.

GENERAL EXPENSES

Appropriation, fiscal year 2014	\$59,459,000
Budget request, fiscal year 2015	64,260,000
Recommended in the bill	61,459,000

The Committee recommends \$61,459,000 for all general expenses of the USCP. This amount is \$2,000,000 above the fiscal year 2014 level and is \$2,801,000 below the budget request.

OFFICE OF COMPLIANCE

SALARIES AND EXPENSES

Appropriation, fiscal year 2014	\$3,868,000
Budget request, fiscal year 2015	4,020,000
Recommended in the bill	3,959,000

The Committee recommends \$3,959,000 for the Office of Compliance. This amount is \$91,000 above the fiscal year 2014 level and is \$61,000 below the budget request.

The Office of Compliance was established to administer and enforce the Congressional Accountability Act (Public Law 104–091). The Act applies various employment and workplace safety laws to Congress and certain Legislative Branch entities.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

Appropriation, fiscal year 2014	\$45,700,000
Budget request, fiscal year 2015	46,078,000
Recommended in the bill	45,700,000

The Committee recommends \$45,700,000 for the Congressional Budget Office (CBO). This is the same as the fiscal year 2014 level and is \$378,000 below the budget request.

ARCHITECT OF THE CAPITOL

Appropriation, fiscal year 2014	\$529,039,946
Budget request, fiscal year 2015	¹ 567,410,000
Recommended in the bill	488,564,946

¹Does not include Senate office buildings.

The Committee recommends \$488,564,946 for fiscal year 2015 for the activities of the Architect of the Capitol (AOC). Excluded are Senate items which are traditionally left for consideration by that body. This amount is \$40,475,000 below the fiscal year 2014 level and is \$78,845,054 below the budget request.

Within the recommended level the Committee continues its prioritization of projects that: (1) promote the safety and health of workers and occupants, (2) decrease the deferred maintenance backlog, and (3) invest to achieve future energy savings. In addition, by including \$70,000,000 for the House Historic Buildings Revitalization Trust Fund, the bill continues the Committee's commitment to advance planning for major capital renewal projects which will be essential to sustaining the performance of historic House buildings.

Project Costing Methodology.—The Committee directed, in House Report 113–173, the Government Accountability Office (GAO) to review the Architect of the Capitol (AOC) project costing methodology. The Committee had concerns that considering the current fiscal environment the AOC may not have been taking into account all the variables that contribute to the development of project cost estimates. The AOC's ability to generate reliable cost estimates is very important to informing the Committees' funding decisions and enabling the AOC to effectively request funding across competing projects. The GAO report (GAO–14–333) has outlined some issues that need to be addressed and the Committee expects the AOC to take appropriate and necessary corrective action.

The AOC is responsible for the maintenance, operation, development, and preservation of the United States Capitol Complex. This includes mechanical and structural maintenance of the Capitol, Congressional office buildings, the Library of Congress buildings, the U.S. Botanic Garden, the Capitol Power Plant, and other facilities, as well as the upkeep and improvement of the grounds surrounding the Capitol complex. The following table summarizes the allocation of funds by appropriation account:

Architect of the Capitol:	
General Administration	\$91,555,000
Capitol building	53,126,000
Capitol grounds	11,993,000
House of Representatives buildings subtotal	141,622,000
House office buildings	(71,622,000)
Historic Buildings Revitalization Trust Fund	(70,000,000)
Capitol Power Plant	93,152,000
Library buildings and grounds	41,733,000
Capitol Police Buildings, Grounds and Security	19,486,000
Botanic Garden	15,022,946
Capitol Visitor Center	20,875,000
Total	\$488,564,946

GENERAL ADMINISTRATION

Appropriation, fiscal year 2014	\$90,276,946
Budget request, fiscal year 2015	96,433,000
Recommended in the bill	91,555,000

The Committee recommends \$91,555,000 for personnel services, equipment, communications, and other central support activities of the AOC. This amount is \$1,278,054 above the fiscal year 2014 level and is \$4,878,000 below the budget request.

The recommendation supports an operating budget of \$91,555,000.

CAPITOL BUILDING

Appropriation, fiscal year 2014	\$61,376,000
Budget request, fiscal year 2015	57,545,000
Recommended in the bill	53,126,000

The Committee recommends \$53,126,000 for the operation, maintenance, and care of the Capitol building. This amount is \$8,250,000 below the fiscal year 2014 level and is \$4,419,000 below the budget request.

The recommendation supports an operating budget of \$24,309,000. The recommended project budget of \$28,817,000 is composed of the following capital projects:

Item	Committee recommendation
Dome Restoration, Phase IIC, Rotunda	\$21,222,000
Exterior Stone and Metal Preservation, South Extension, Phase IIA	2,527,000
West Grand Stair Enclosure	1,568,000
Minor Construction	3,500,000
Total	\$28,817,000

CAPITOL GROUNDS

Appropriation, fiscal year 2014	\$13,860,000
Budget request, fiscal year 2015	14,366,000
Recommended in the bill	11,993,000

The Committee recommends \$11,993,000 for the care of the grounds surrounding the Capitol. This amount is \$1,867,000 below the fiscal year 2014 level and is \$2,373,000 below the budget request.

The recommendation supports an operating budget of \$9,993,000. The recommended project budget of \$2,000,000 is composed of the following capital projects:

Item	Committee recommendation
Minor Construction	\$2,000,000
Total	\$2,000,000

HOUSE OFFICE BUILDINGS

Appropriation, fiscal year 2014	\$141,622,000
Budget request, fiscal year 2015	178,934,000
Recommended in the bill	141,622,000

The Committee recommends \$141,622,000 for the operation, maintenance, and care of the House office buildings. This amount is the same as the fiscal year 2014 level and is \$37,312,000 below the budget request.

This amount includes \$16,000,000 for the full year lease cost of the Thomas P. O’Neill, Jr. Federal Office Building. The bill also includes \$70,000,000 for the House Historic Buildings Revitalization Trust Fund. Public Law 111–68 established the Fund to finance major repairs and renovations to facilities of the House. Subject to approval of the Committee on Appropriations of the House, the AOC may use these funds for major renovation projects to preserve and maintain the performance of the iconic buildings of the House of Representatives.

The recommendation supports an operating budget of \$64,622,000. The recommended project budget of \$7,000,000 is composed of the following capital projects:

Item	Committee recommendation
Minor Construction	\$7,000,000
House Historic Building Revitalization	70,000,000
Total	\$77,000,000

CAPITOL POWER PLANT

Appropriation, fiscal year 2014	\$116,678,000
Budget request, fiscal year 2015	94,990,000
Recommended in the bill	93,152,000
Offsetting collections	9,000,000
Total available	\$102,152,000

The Committee recommends \$93,152,000 for the Capitol Power Plant. This amount is \$23,526,000 below the fiscal year 2014 level and is \$1,838,000 below the budget request.

The recommendation supports an operating budget of \$93,466,000. The recommended project budget of \$8,686,000 is composed of the following capital projects:

Item	Committee recommendation
West Refrigeration Plant Chiller System Replacement, Phase IIS	\$4,686,000
Minor Construction	4,000,000
Total	\$8,686,000

LIBRARY BUILDINGS AND GROUNDS

Appropriation, fiscal year 2014	\$53,391,000
Budget request, fiscal year 2015	62,756,000
Recommended in the bill	41,733,000

The Committee recommends \$41,733,000 for the care and maintenance of the Library buildings and grounds. This amount is \$11,658,000 below the fiscal year 2014 level and is \$21,023,000 below the budget request.

The recommendation supports an operating budget of \$25,191,000 and a project budget of \$16,542,000, including the following capital projects:

Item	Committee recommendation
Direct Digital Controls Upgrade, Phase II, JMMB	\$3,706,000
Infrastructure UPS Replacement, Main Data Center, Phase I, JMMB	4,500,000
Book Conveyor & Pneumatic Messenger System Removal & Infrastructure Repair's, JAB	2,425,000
Fall Protection, JMMB	3,911,000
Minor Construction	2,000,000
Total	\$16,542,000

CAPITOL POLICE BUILDINGS, GROUNDS, AND SECURITY

Appropriation, fiscal year 2014	\$19,348,000
Budget request, fiscal year 2015	25,605,000
Recommended in the bill	19,486,000

The Committee recommends \$19,486,000 for Capitol Police buildings, grounds, and security. This amount is \$138,000 above the fiscal year 2014 level and is \$6,119,000 below the budget request.

The recommendation supports an operating budget of \$18,486,000 and a project budget of \$1,000,000, including the following capital projects:

Item	Committee recommendation
Minor Construction	\$1,000,000
Total	\$1,000,000

BOTANIC GARDEN

Appropriation, fiscal year 2014	\$11,856,000
Budget request, fiscal year 2015	15,686,000
Recommended in the bill	15,022,946

The Committee recommends \$15,022,946 for salaries and expenses of the Botanic Garden. This amount is \$3,166,946 above the fiscal year 2014 level and is \$663,054 below the budget request.

The recommendation supports an operating budget of \$9,900,000 and a project budget of \$5,122,946, including the following capital projects:

Exterior Stone Repair and Roof Replacement	\$3,022,946
Minor Construction	2,100,000
Total	\$5,122,946

Again the Committee congratulates the Botanic Garden on the accomplishments of its education and outreach programs, which have leveraged the Garden’s unparalleled expertise to provide unique educational opportunities. The Committee urges the Garden to continue forming partnerships with national and local organizations to advance these educational goals.

CAPITOL VISITOR CENTER

Appropriation, fiscal year 2014	\$20,632,000
Budget request, fiscal year 2015	21,095,000
Recommended in the bill	20,875,000

The Committee recommends \$20,875,000 for the operation of the Capitol Visitor Center (CVC). This amount is \$243,000 above the fiscal year 2014 level and \$220,000 below the budget request.

There are no capital projects in fiscal year 2015.

The CVC was established to improve security for all persons working in or visiting the U.S. Capitol and to enhance the educational experience of visitors.

ADMINISTRATIVE PROVISION

Section 1001 prohibits funding in this Act from being used for scrim containing photographs of building facades during restoration or construction projects.

LIBRARY OF CONGRESS

The Committee recommends \$594,952,000 for the operations of the Library of Congress. This is \$15,970,000 above the fiscal year 2014 level and \$1,886,000 above the budget request. In addition to the appropriation, the Committee recommends offsetting collections of \$39,932,000.

Established by Congress in 1800, the Library of Congress is one of the largest libraries in the world, with a collection of more than 130,000,000 print, audio, and video items in 460 languages. Among its major programs are acquisitions, preservation, administration of U.S. copyright laws by the Copyright Office, research and analysis of policy issues for the Congress by the Congressional Research Service, and administration of a national program to provide reading material to the blind and physically handicapped. The Library maintains a significant number of collections and provides a range of services to libraries in the United States and abroad.

SALARIES AND EXPENSES

Appropriation, fiscal year 2014	\$405,702,000
Budget request, fiscal year 2015	414,502,000
Recommended in the bill	417,707,000
Offsetting collections	6,350,000
Total available	\$424,057,000

The Committee recommends \$417,707,000, plus authority to spend \$6,350,000 in receipts, for the salaries and expenses appropriation. This amount is \$12,005,000 above the fiscal year 2014 level and is \$3,205,000 above the budget request. The Committee has provided an additional \$1,000,000 for the Teaching with Primary Sources program to be used to increase competitive opportu-

nities for developing online interactive and apps for classroom use on Congress and civic participation. In addition the Committee has provided \$400,000 for the purchase of books law and \$2,180,000 for the purchase of books general.

The Committee expects the \$3,810,000 remainder from the one-time cost for the financial system migration be applied proportionately to all Library of Congress, Salary and Expenses activities to partially offset the impact of the sequestration.

The Committee expects the Veterans History Project and the Civil Rights History Project will be maintained at least at the fiscal year 2014 levels.

Office of Strategic Initiatives.—The Committee believes that information technology is critical to ensuring that all Library programs and services continue to meet the challenges and opportunities before them. The Committee stated in House Report 112–148 which accompanied the fiscal year 2012 Appropriation bill that “the major information technology requirements of Library organizations will only be met through Library-wide collaboration”. The Committee report further directed “the Librarian of Congress to consider managing within the Office of the Librarian all Library information technology planning and resource allocation to ensure that information technology requirements are properly prioritized and those resources are effectively used”.

In order to be assured that Library information technology requirements, are being met through a robust Library-wide collaboration and planning process which properly prioritizes the requirements, of all Library programs, including the Congressional Research Service, the Copyright Office and the National Library Service for the Blind and Physically Handicapped, the Committee directs the Government Accountability Office (GAO) to review the actions taken by the Library to manage the information technology supporting its programs and operations, including an evaluation of the extent in which the Library:

Addresses in the Library’s strategic planning the information technology and related resources required to meet the agency’s strategic goals and objectives;

Has established goals for, and measures the contribution of, information technology support for Library programs and operations;

Manages the selection, control, and evaluation of information technology investments through a capital planning and investment control process;

Uses best practice system development techniques, such as incremental development, to provide cost effective and timely delivery of information technology acquisitions;

Has established an information technology governance structure, with a Chief Information Officer (CIO), with authority to exercise control and oversight of information technology management functions; and lastly

Has established a program which effectively provides information security and privacy protections for the information and information systems that supports the operations and assets of the Library.

The Committee further directs that periodic progress reports/meetings be provided to the Committee regarding this review and

that a final report be provided to the Committee on Appropriations of the House and Senate no later than March 31, 2015.

Preservation.—The Committee acknowledges the challenges the Library faces to preserve its rich and diverse collections, by balancing the allocation of existing resources in support of multiple preservation strategies. This strategy includes, but is not limited to cold storage, reformatting, conservation, binding, deacidification, and reformatting embrittled books through digitization. It was in the interest of supporting one of the Library’s most important preservation strategies that the Committee provided funding to support construction of the fifth environmentally controlled collections storage module at the Fort Meade complex. With the ever increasing shrinking dollars within the entire Federal budget, the Committee understands and supports a balanced realignment of funding that will best address all the elements and programs of the Preservation Directorate. The Committee has included \$1,000,000 for a \$5,500,000 base funding for the Preservation Directorate to continue the 30 year program of mass deacidification. In addition, the Committee has provided \$2,000,000 for compact shelving at the Library’s Packard Campus.

Unfunded FTE’s.—The Committee fully understands that funding reductions over the past years has resulted in authorized but unfunded Full-Time-Equivalent’s (FTE’s). Currently the Library has an excess of authorized but unfunded FTE’s Library wide. The Committee directs the Library to make appropriate reductions in all appropriations under the heading Library of Congress, and reflect those downward adjustments in the fiscal year 2016 budget request.

COPYRIGHT OFFICE

Appropriation, fiscal year 2014	\$18,180,000
Budget request, fiscal year 2015	19,486,000
Recommended in the bill	20,721,000
Offsetting collections	33,582,000
Total available	\$54,303,000

The Committee recommends \$20,721,000, plus authority to spend \$33,582,000 in receipts, for the Copyright Office. This is \$2,541,000 above the fiscal year 2014 level and \$1,235,000 above the budget request. The Committee has included \$750,000 to reduce the claims and process processing time for copyright registrations and \$1,500,000 to conduct business analysis for the business process engineering of the document recordation function. The Committee directs that the Copyright Office will submit an obligation plan for approval to the Committee on Appropriations of the House and Senate as related to the funding for the document recordation function.

CONGRESSIONAL RESEARCH SERVICE

Appropriation, fiscal year 2014	\$105,350,000
Budget request, fiscal year 2015	108,382,000
Recommended in the bill	106,095,000

The Committee recommends \$106,095,000 for salaries and expenses of the Congressional Research Service (CRS). This amount

is \$745,000 above the fiscal year 2014 level and \$2,287,000 below the budget request.

CRS works for Members and committees of Congress to support their legislative, oversight, and representational functions by providing nonpartisan and confidential research and policy analysis.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

Appropriation, fiscal year 2014	\$49,750,000
Budget request, fiscal year 2015	50,696,000
Recommended in the bill	50,429,000

The Committee recommends \$50,429,000 for salaries and expenses of the National Library Service for the Blind and Physically Handicapped (NLS). This amount is \$679,000 above the fiscal year 2014 level and \$267,000 below the budget request.

The NLS has successfully administered a free national reading program for blind and physically handicapped residents of the United States and U.S. citizens living abroad since 1931. NLS provides direction for the production of books and magazines in braille and recorded formats and audio playback machines for distribution through a nationwide network of 56 regional and 65 sub-regional libraries.

ADMINISTRATIVE PROVISION

Section 1101 authorizes obligational authority for reimbursable and revolving funds.

GOVERNMENT PRINTING OFFICE

The recommendation provides \$122,584,000 in budget authority for the Government Printing Office (GPO), in addition to any offsetting collections which the GPO may earn under separate authority. This amount is \$3,284,000 above the fiscal year 2014 level and is \$6,335,000 below the budget request.

GPO provides publishing and dissemination services for Federal government publications to Congress, Federal agencies, Federal depository libraries, and the American public.

CONGRESSIONAL PRINTING AND BINDING

Appropriation, fiscal year 2014	\$79,736,000
Budget request, fiscal year 2015	85,400,000
Recommended in the bill	79,736,000

The Committee recommends \$79,736,000 for Congressional Printing and Binding. This amount is the same as the fiscal year 2014 level and is \$5,664,000 below the budget request. The amount is provided as a lump sum to cover various categories of printing.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

Appropriation, fiscal year 2014	\$31,500,000
Budget request, fiscal year 2015	32,171,000
Recommended in the bill	31,500,000

The Committee recommends \$31,500,000 for the salaries and expenses of the Superintendent of Documents. This amount is the same as the fiscal year 2014 level and is \$671,000 below the budget request.

The Office of Superintendent of Documents account funds the mailing of government documents for Members of Congress and Federal agencies, as statutorily authorized; the compilation of catalogs and indexes of government publications; and the cataloging, indexing, and distribution of government publications to the Federal Depository and International Exchange libraries and to other individuals and entities, as authorized by law.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

Appropriation, fiscal year 2014	\$8,064,000
Budget request, fiscal year 2015	11,348,000
Recommended in the bill	11,348,000

The Committee has provided \$11,348,000 for the Revolving Fund an increase of \$3,284,000 above the fiscal year 2014 level and is the same as the budget request. This amount provides the full funding request for continued development and infrastructure costs associated with FDsys \$5,332,000, Composition System replacement for upgrading XML \$3,500,000 and facilities projects \$2,516,000.

The bill continues language authorizing the operation of the revolving fund and authority to hire or purchase automobiles, advisory councils, and consultants.

GOVERNMENT ACCOUNTABILITY OFFICE

SALARIES AND EXPENSES

Appropriation, fiscal year 2014	\$505,383,000
Budget request, fiscal year 2015	525,116,000
Recommended in the bill	519,622,000
Offsetting Collections	23,750,000
Total available	\$543,372,000

The Committee recommends \$519,622,000 in direct appropriations for the Government Accountability Office (GAO), plus \$23,750,000 in offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building. This amount is an increase of \$14,239,000 above the fiscal year 2014 level, and is \$5,494,000 below the budget request.

GAO was established by the Budget and Accounting Act of 1921. Formerly known as the General Accounting Office, it was renamed by Public Law 108–271. GAO works for Congress by responding to requests for studies of Federal Government programs and expenditures. GAO may also initiate its own work.

Center for Audit Excellence.—The Committee believes:

(1) The Government Accountability Office (GAO) is a global leader in developing, applying, and interpreting Government Auditing Standards and other guidance relevant to federal, state, local and international audit institutions.

(2) There is a worldwide demand for an organization like the GAO to assume a leadership role in building institutional auditing capacity and promoting good governance by providing affordable, relevant, and high quality training, technical assistance, and products and services to personnel and organizations through-out the domestic and international auditing communities.

(3) The GAO is well positioned to establish a Center for Audit Excellence that will serve not only as a means to improve domestic audit capabilities, but also as a national tool for promoting good governance, political and economic stability, transparency, and accountability around the world.

(4) Because the United States has become increasingly dependent on global supply chains to ensure reliable access to a wide range of essential products, including food, medicine, and advanced technologies, promotion of high quality audit institutions and governance standards will serve the safety and well-being of the American people.

(5) Such a Center could also provide reciprocal benefits to the GAO by enhancing institutional expertise, expanding its domestic and global networks, and strengthening staff experience and professional development.

Therefore, the Committee has included language establishing the Center for Audit Excellence to be operated on a fee-based basis. The Committee directs the GAO to prepare and submit a business plan for the Center to the Committee on Appropriations and Oversight and Government Reform of the House.

ADMINISTRATIVE PROVISION

Section 1201 establishes the Center for Audit Excellence to be operated on a fee-based basis.

OPEN WORLD LEADERSHIP CENTER TRUST FUND

Appropriation, fiscal year 2014	\$6,000,000
Budget request, fiscal year 2015	8,000,000
Recommended in the bill	3,420,000

The Committee recommends \$3,420,000 which is \$2,580,000 below the current fiscal year and \$4,580,000 below the request. Given the circumstances in Russia, the Committee has not recommended 43% of the program, or \$2,580,000, which supports participants from Russia. The Committee encourages the Center to do more in Ukraine and surrounding regions.

JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT

Appropriation, fiscal year 2014	\$430,000
Budget request, fiscal year 2015	430,000
Recommended in the bill	430,000

The Committee recommends \$430,000 for fiscal year 2015 this amount is the same as the fiscal year 2014 level and is the same as the budget request.

TITLE II—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, fiscal year limitation, positions and allowances, consulting services, the Legislative Branch Financial Managers Council, the maintenance and landscaping on Washington Avenue SW., a limitation on transfers of funds and language regarding maintaining staff-led tours. (sections 201–208). In addition section 209 is a pro-

vision related to the Legislative Reorganization Act of 1946 and section 210 provides for a spending reduction account.

HOUSE OF REPRESENTATIVES REPORT REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives.

COMPARISON WITH THE BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget Act requires the report accompanying a bill providing new budget authority to contain a statement comparing the levels in the bill to the suballocations submitted under section 302(b) of the Act for the most recently agreed to concurrent resolution on the budget for the applicable fiscal year. That information is provided in the table headed “Comparison of Reported Bill to Section 302(b) Suballocation.”

[In millions of dollars]

	302(b) Allocation		This bill—	
	Budget authority	Outlays	Budget authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees: Subcommittee on Legislative Branch				
Discretionary	\$4,258	\$4,332	\$3,326	¹ \$3,495
Mandatory	132	131	132	¹ 131
Total	\$4,390	\$4,463	\$3,458	\$3,626

¹ Includes outlays from both House and Senate prior-year budget authority.
 Note.—Bill amounts exclude discretionary Senate-related items.

FIVE-YEAR OUTLAY PROJECTIONS

In compliance with section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the following table contains five-year projections prepared by the Congressional Budget Office of outlays associated with the budget authority provided in the accompanying bill:

[In millions of dollars]

Budget Authority	\$3,326
Outlays:	
2015	² 2,909
2016	366
2017	79
2018	32
2019	18

² Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to section 308(a)(1)(C) of the Congressional Budget Act of 1974, (Public Law 93–344), as amended, the amount of financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the

Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

DIRECTED RULE MAKING

The bill does not direct any rule making to the Executive Branch.

TRANSFER OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following lists the transfers of funds included in the accompanying bill:

Indefinite transfer authority is authorized in Joint items disbursed by the Chief Administrative Officer of the House, Library of Congress, Congressional Printing and Binding, the Superintendent of Documents, and the Capitol Police programs.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following details the rescissions in the accompanying bill:

The accompanying bill contains no rescissions.

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1) of rule XIII of the Rules of the House of Representatives, the following lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

The accompanying bill contains no appropriations not authorized by law.

EARMARKS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no Congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of rule XXI.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year, where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability.

2. The bill includes a number of provisions which place limitations on or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.

3. The bill continues the practice of providing official reception and representation allowances for officers and offices of the Legislative Branch.

4. The bill authorizes disbursal of funds for various agencies.

5. The bill authorizes transfer authority between accounts for certain agencies in the bill.

6. The bill includes language allowing the use of funds for studies and examinations of executive agencies and temporary personnel services. Funds can also be available for reimbursement to agencies for services performed.

7. The bill includes language providing funds for the Family Room, the Superintendent of Garages, Office of Emergency Management, and preparing the Digest of Rules.

8. The bill includes language providing funds for House motor vehicles, interparliamentary receptions, and gratuities.

9. The bill requires unspent funds remaining in Members' Representational Allowances to be used for deficit or debt reduction.

10. The bill includes language that prohibits funds being used for the delivery of bills and resolutions.

11. The bill includes language that prohibits funds being used for the delivery of the Congressional Record.

12. The bill includes language that places a limitation on the amount that a Member can spend on a leased vehicle per month.

13. The bill includes language that places a limitation on printed copies of the US Code for the House of Representatives.

14. The bill authorizes allowances for employees of the Office of the Attending Physician and provides reimbursement to the Department of the Navy.

15. The bill authorizes expenses of the Capitol Police for motor vehicles, communications and other equipment, uniforms, weapons, supplies, materials, training, medical services, forensic services, stenographic services, personal and professional services, the employee assistance program, the awards program, postage, communication services, travel advances, and relocation expenses.

16. The bill provides that the cost of Capitol Police basic training at the Federal Law Enforcement Training Center be paid by the Department of Homeland Security.

17. The bill allows the Architect of the Capitol to purchase or exchange, maintain, and operate two passenger motor vehicles.

18. The bill includes authorization allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex, and the Folger Shakespeare Library to be credited to the AOC Capitol Power Plant appropriation and made available for obligation.

19. The bill allows the Architect of the Capitol to expend funds to maintain, care for, and operate the National Garden.

20. The bill contains language that prohibits the Architect of the Capitol from expended funds for scrims containing photographs of building facades during restoration or construction projects.

21. The bill provides the authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

22. The bill establishes that the amount available for obligation by the Library of Congress is reduced by offsetting collections.

23. The bill provides funds for the digital collections and educational curricula program, the American Folklife Center, and the Civil Rights History Project.

24. The bill allows the Library of Congress to hire or purchase one passenger motor vehicle.

25. The bill allows funds from offsetting collections to be used for the Library's Copyright Office.

26. The bill includes language authorizing the expenditure of receipts, with the exception of salaries and benefits, for the administration of the Copyright Royalty Judges program.

27. The bill contains language which provides that no funds in the Congressional Research Service can be used to publish or prepare material to be issued by the Library of Congress unless approved by the appropriate committees.

28. The bill provides funds to provide newspapers to the blind and physically handicapped.

29. The bill contains language under the Library of Congress placing a limitation on obligations for Reimbursable and Revolving Fund activities.

30. The bill contains language restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, limiting the printing of certain documents to a time certain, and authorizing the transfer of unobligated balances.

31. The bill includes authorization of appropriations for Congressional printing and binding.

32. The bill includes language authorizing the Office of Superintendent of Documents to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

33. There is language authorizing the operation of the Government Printing Office revolving fund, and which authorizes travel expenses for advisory councils, the purchase of not more than 12 passenger motor vehicles and that the revolving fund may be used to provide information in any format.

34. The bill includes language relating to the Government Accountability Office, authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109 at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the Government Accountability Office to make advance payments in foreign countries in accordance with

31 U.S.C. 3324; and providing certain benefits, including rental of living quarters in foreign countries. Appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum.

35. There is language authorizing the Center Audit Excellences under the Government Accountability Office.

36. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

37. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein, or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, either appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

38. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

39. Section 205 authorizes Legislative Branch entities to share the costs of the Legislative Branch Financial Managers Council.

40. Section 206 authorizes the Architect of the Capitol to maintain certain property.

41. Section 207 limits the transfer of funds in this Act.

42. Section 208 prohibits funds in this Act being used to eliminate or restrict staff led guided tours.

43. Section 209 is a provision regarding the Legislative Reorganization Act of 1946.

44. Section 210 provides for a spending reduction account, excluding Senate items.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

TITLE 31, UNITED STATES CODE

* * * * *

SUBTITLE I—GENERAL

* * * * *

CHAPTER 7—GOVERNMENT ACCOUNTABILITY OFFICE

SUBCHAPTER I—DEFINITIONS AND GENERAL ORGANIZATION

Sec.

701. Definitions.

* * * * *

SUBCHAPTER VII—CENTER FOR AUDIT EXCELLENCE

791. Center for Audit Excellence.

792. Account.

793. Authorization of appropriations.

* * * * *

SUBCHAPTER VII—CENTER FOR AUDIT EXCELLENCE

§ 791. Center for Audit Excellence

(a) *ESTABLISHMENT.*—The Comptroller General shall establish, maintain, and operate a center within the Government Accountability Office to be known as the “Center for Audit Excellence” (hereafter in this subchapter referred to as the “Center”).

(b) *PURPOSE AND ACTIVITIES.*—

(1) *IN GENERAL.*—The Center shall build institutional auditing capacity and promote good governance by providing affordable, relevant, and high-quality training, technical assistance, and products and services to qualified personnel and entities of governments (including the Federal government, State and local governments, tribal governments, and governments of foreign nations), international organizations, and other private organizations.

(2) *DETERMINATION OF QUALIFIED PERSONNEL AND ENTITIES.*—Personnel and entities shall be considered qualified for purposes of receiving training, technical assistance, and products or services from the Center under paragraph (1) in accordance with such criteria as the Comptroller General may establish and publish.

(c) *FEES.*—

(1) *PERMITTING CHARGING OF FEES.*—The Comptroller General may establish, charge, and collect fees (on a reimbursable or advance basis) for the training, technical assistance, and products and services provided by the Center under this subchapter.

(2) *DEPOSIT INTO SEPARATE ACCOUNT.*—The Comptroller General shall deposit all fees collected under paragraph (1) into the Center for Audit Excellence Account established under section 792.

(d) *GIFTS OF PROPERTY AND SERVICES.*—The Comptroller General may accept and use conditional or non-conditional gifts of property (both real and personal) and services (including services of guest lecturers) to support the operation of the Center, except that the Comptroller General may not accept or use such a gift if the Comptroller General determines that the acceptance or use of the gift would compromise or appear to compromise the integrity of the Government Accountability Office.

(e) *SENSE OF CONGRESS REGARDING PERSONNEL.*—It is the sense of Congress that the Center should be staffed primarily by personnel

of the Government Accountability Office who are not otherwise engaged in carrying out other duties of the Office under this chapter, so as to ensure that the operation of the Center will not have a negative impact on the ability of the Office to maintain a consistently high level of service to Congress.

§ 792. Account

(a) ESTABLISHMENT OF SEPARATE ACCOUNT.—There is established in the Treasury as a separate account for the Government Accountability Office the “Center for Audit Excellence Account”, which shall consist of the fees deposited by the Comptroller General under section 791(c) and such other amounts as may be appropriated under law.

(b) USE OF ACCOUNT.—Amounts in the Center for Audit Excellence Account shall be available to the Comptroller General, in amounts specified in appropriations Acts and without fiscal year limitation, to carry out this subchapter.

§ 793. Authorization of Appropriations

There are authorized to be appropriated such sums as may be necessary to carry out this subchapter.

* * * * *

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

There were no roll call votes.

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - LEGISLATIVE BRANCH					
HOUSE OF REPRESENTATIVES					
Payment to Widows and Heirs of Deceased Members of Congress.....	174	---	---	-174	--- M
Salaries and Expenses					
House Leadership Offices					
(27) Office of the Speaker.....	6,645	6,778	6,645	---	-133
Office of the Majority Floor Leader.....	2,180	2,224	2,180	---	-44
Office of the Minority Floor Leader.....	7,114	7,257	7,114	---	-143
Office of the Majority Whip.....	1,887	1,924	1,887	---	-37
Office of the Minority Whip.....	1,460	1,489	1,460	---	-29
Republican Conference.....	1,505	1,536	1,505	---	-31
Democratic Caucus.....	1,487	1,517	1,487	---	-30
Subtotal, House Leadership Offices.....	22,278	22,725	22,278	---	-447
Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail					
Expenses.....	554,318	565,404	554,318	---	-11,086

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Committee Employees					
Standing Committees, Special and Select.....	123,903	126,335	123,903	---	-2,432
Committee on Appropriations (including studies and investigations).....	23,271	23,736	23,271	---	-465
Subtotal, Committee employees.....	147,174	150,071	147,174	---	-2,897
Salaries, Officers and Employees					
Office of the Clerk.....	24,009	24,639	24,009	---	-630
Office of the Sergeant at Arms.....	14,777	12,058	11,927	-2,850	-131
Office of the Chief Administrative Officer.....	113,100	116,163	113,100	---	-3,063
Office of the Inspector General.....	4,742	4,742	4,742	---	---
Office of General Counsel.....	1,341	1,353	1,341	---	-12
Office of the Parliamentarian.....	1,952	1,971	1,952	---	-19
Office of the Law Revision Counsel of the House.....	3,088	4,114	4,088	+1,000	-26
Office of the Legislative Counsel of the House.....	8,353	8,893	8,893	+540	---
Office of Interparliamentary Affairs.....	814	814	814	---	---
Other authorized employees.....	479	479	479	---	---
Subtotal, Salaries, officers and employees.....	172,655	175,226	171,345	-1,310	-3,881

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request

Allowances and Expenses					
Supplies, materials, administrative costs and Federal tort claims.....	3,503	4,153	4,153	+650	---
Official mail for committees, leadership offices, and administrative offices of the House.....	190	190	190	---	---
Government contributions.....	258,081	258,081	256,636	-1,445	-1,445
Business Continuity and Disaster Recovery.....	16,217	16,217	16,217	---	---
Transition activities.....	1,631	3,737	3,737	+2,106	---
Wounded Warrior program.....	2,500	2,500	2,500	---	---
Office of Congressional Ethic.....	1,467	1,485	1,467	---	-18
Miscellaneous items.....	720	720	720	---	---

Subtotal, Allowances and expenses.....	284,309	287,083	285,620	+1,311	-1,463
	=====				
Total, House of Representatives.....	1,180,908	1,200,509	1,180,735	-173	-19,774
JOINT ITEMS					
Joint Economic Committee.....	4,203	4,270	4,203	---	-67
Joint Committee on Taxation.....	10,004	10,149	10,004	---	-145

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
 (Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request

Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances.....	3,400	3,371	3,371	-29	---
Office of Congressional Accessibility Services.....	1,387	1,405	1,387	---	-18
	=====	=====	=====	=====	=====
Total, Joint items.....	18,994	19,195	18,965	-29	-230
CAPITOL POLICE					
Salaries.....	279,000	291,403	286,500	+7,500	-4,903
General expenses.....	59,459	64,260	61,459	+2,000	-2,801
	=====	=====	=====	=====	=====
Total, Capitol Police.....	338,459	355,663	347,959	+9,500	-7,704
OFFICE OF COMPLIANCE					
Salaries and expenses.....	3,868	4,020	3,959	+91	-61
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	45,700	46,078	45,700	---	-378

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
 (Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request

ARCHITECT OF THE CAPITOL					
General administration.....	90,277	96,433	91,555	+1,278	-4,878
Capitol building.....	61,376	57,545	53,126	-8,250	-4,419
Capitol grounds.....	13,860	14,366	11,993	-1,867	-2,373
House of Representatives buildings:					
House office buildings.....	71,622	108,934	71,622	---	-37,312
House Historic buildings revitalization fund.....	70,000	70,000	70,000	---	---
Capitol Power Plant.....	125,678	103,990	102,152	-23,526	-1,838
Offsetting collections.....	-9,000	-9,000	-9,000	---	---
Subtotal, Capitol Power Plant.....	116,678	94,990	93,152	-23,526	-1,838
Library buildings and grounds.....	53,391	62,756	41,733	-11,658	-21,023
Capitol police buildings, grounds and security.....	19,348	25,605	19,486	+138	-6,119
Botanic garden.....	11,856	15,686	15,023	+3,167	-663
Capitol Visitor Center:					
CVC Operations.....	20,632	21,095	20,875	+243	-220
Total, Architect of the Capitol.....	529,040	567,410	488,565	-40,475	-78,845

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request

LIBRARY OF CONGRESS					
Salaries and expenses.....	412,052	420,852	424,057	+12,005	+3,205
Authority to spend receipts.....	-6,350	-6,350	-6,350	---	---
Subtotal, Salaries and expenses.....	405,702	414,502	417,707	+12,005	+3,205
Copyright Office, salaries and expenses.....	51,624	53,068	54,303	+2,679	+1,235
Authority to spend receipts.....	-33,444	-33,582	-33,582	-138	---
Subtotal, Copyright Office.....	18,180	19,486	20,721	+2,541	+1,235
Congressional Research Service, Salaries and expenses.....	105,350	108,382	106,095	+745	-2,287
Books for the blind and physically handicapped Salaries and expenses.....	49,750	50,696	50,429	+679	-267
Total, Library of Congress.....	578,982	593,066	594,952	+15,970	+1,886

GOVERNMENT PRINTING OFFICE					
Congressional printing and binding.....	79,736	85,400	79,736	---	-5,664
Office of Superintendent of Documents, Salaries and expenses.....	31,500	32,171	31,500	---	-671
Government Printing Office Revolving Fund.....	8,064	11,348	11,348	+3,284	---
Total, Government Printing Office.....	119,300	128,919	122,584	+3,284	-6,335

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
GOVERNMENT ACCOUNTABILITY OFFICE					
Salaries and expenses.....	537,751	548,866	543,372	+5,621	-5,494
Offsetting collections.....	-32,368	-23,750	-23,750	+8,618	---
Total, Government Accountability Office.....	505,383	525,116	519,622	+14,239	-5,494
OPEN WORLD LEADERSHIP CENTER TRUST FUND					
Payment to the Open World Leadership Center Trust Fund.....	6,000	8,000	3,420	-2,580	-4,580
JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT					
Stennis Center for Public Service.....	430	430	430	---	---
GENERAL PROVISIONS					
Scorekeeping adjustment (CBO estimate).....	-1,000	---	-1,000	---	-1,000
Grand total (Discretionary and Mandatory).....	3,326,064	3,448,406	3,325,891	-173	-122,515
Discretionary.....	(3,325,890)	(3,448,406)	(3,325,891)	(+1)	(-122,515)
Mandatory.....	(174)	---	---	(-174)	---

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2014 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request

RECAPITULATION					
House of Representatives.....	1,180,908	1,200,509	1,180,735	-173	-19,774
Joint Items.....	18,994	19,195	18,965	-29	-230
Capitol Police.....	338,459	355,663	347,959	+9,500	-7,704
Office of Compliance.....	3,868	4,020	3,959	+91	-61
Congressional Budget Office.....	45,700	46,078	45,700	---	-378
Architect of the Capitol.....	529,040	567,410	488,565	-40,475	-78,845
Library of Congress.....	578,982	593,066	594,952	+15,970	+1,886
Government Printing Office.....	119,300	128,919	122,584	+3,284	-6,335
Government Accountability Office.....	505,383	525,116	519,622	+14,239	-5,494
Open World Leadership Center.....	6,000	8,000	3,420	-2,580	-4,580
Stennis Center for Public Service.....	430	430	430	---	---
Other appropriations.....	-1,000	---	-1,000	---	-1,000
	=====	=====	=====	=====	=====
Grand total (Discretionary and Mandatory).....	3,326,064	3,448,406	3,325,891	-173	-122,515
Discretionary.....	(3,325,890)	(3,448,406)	(3,325,891)	(+1)	(-122,515)
Mandatory.....	(174)	---	---	(-174)	---

ADDITIONAL VIEWS OF NITA LOWEY AND DEBBIE
WASSERMAN SCHULTZ

The fiscal year 2015 Legislative Branch Appropriations bill provides \$3.3 billion, an amount equal to the fiscal year 2014 level, not including Senate items. This bill conforms to the overall discretionary levels set in the Bipartisan Budget Act of 2013. It is a first step towards normalcy needed by agencies to operate efficiently without threat of shutdown and Continuing Resolutions.

The fiscal year 2015 Legislative Branch Appropriations bill was developed in consultation with the minority and was truly a bipartisan effort. While the details of the bill are acceptable we must highlight the negative effect of years of inadequate funding for House of Representatives operations.

This bill provides level funding for Member offices and Committees. When considered through a long lens, the fact that we are not restoring funding cuts causes concern for constituent service, policy analysis, and outreach efforts. Member office budgets have been cut by 16 percent just since 2010. Those cuts severely strain the House's ability to serve the American people. Most Members have fewer staff to handle constituent issues. Unless we return to sensible funding levels, we cannot stave off the further erosion of expertise and morale in the House. According to a 2013 survey by the Congressional Management Foundation and the Society for Human Resource Management, 51 percent of staff cites compensation as a significant factor in their decision to leave their current House job.

House Committees have been cut by 14 percent since 2010. The Congressional Research Service reported in August 2010 that House Committee staff levels declined 28 percent between 1977 and 2009. Senate Committee staff levels have seen an increase of 14.94 percent over the same time frame. Not restoring funding cuts to House Committees have only served to compound the decline in staff.

There is no question that these cuts will continue to have a harmful effect on this institution—on our ability to retain the best and brightest, and to serve our constituents most effectively. We need to consider how continuing these stark funding levels affect our ability to compete with the Executive Branch and the Senate for the best talent.

This bill begins the process of improving the business practices of the Copyright Office. In the Library of Congress fiscal year 2015 budget hearing, the Register of Copyrights made a compelling case to bring the US copyright system into the 21st century with business practices that provide for improved interaction with the copyright community. This bill starts that process by investing \$1.5 million in much-needed information technology improvements for the Copyright Office. The bill also carves out \$750,000 to deal with the copyright backlog which grew larger over the last few years as

they lost staff due to tightening budgets. In the digital age it is important that government systems that deal regularly with the public use the latest technology to interact with its stakeholders.

In the Capitol Police fiscal year 2015 budget hearing and during subcommittee mark up, we heard from Members on both sides of the aisle about the impact that door closures have had on our constituents and staff. That is why this bill includes language requiring the Chief of the Capitol Police to remedy the long-lines to enter the House buildings. The Capitol Police and their security measures are often the first impression with visitors from around the world to this great Democratic institution. It is imperative that we balance security and access as Congress must remain available to the people we serve.

In conclusion, we note that the bill does include a provision to block the pay adjustment for Members of Congress. This provision may suggest that Member pay is germane to the Legislative Branch Appropriations bill but it is not. Member pay is not appropriated in this bill as it is a mandatory spending item.

DEBBIE WASSERMAN SCHULTZ.
NITA M. LOWEY.

