

PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 1874) TO AMEND THE CONGRESSIONAL BUDGET ACT OF 1974 TO PROVIDE FOR MACRO-ECONOMIC ANALYSIS OF THE IMPACT OF LEGISLATION, PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 1871) TO AMEND THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985 TO REFORM THE BUDGET BASELINE, AND PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 1872) TO AMEND THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985 TO INCREASE TRANSPARENCY IN FEDERAL BUDGETING, AND FOR OTHER PURPOSES

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APRIL 3, 2014.—Referred to the House Calendar and ordered to be printed

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Mr. WOODALL, from the Committee on Rules,  
submitted the following

## R E P O R T

[To accompany H. Res. 539]

The Committee on Rules, having had under consideration House Resolution 539, by a record vote of 7 to 4, report the same to the House with the recommendation that the resolution be adopted.

### SUMMARY OF PROVISIONS OF THE RESOLUTION

The resolution provides for consideration of H.R. 1874, the Pro-Growth Budgeting Act of 2013, under a structured rule. The resolution provides one hour of general debate equally divided and controlled by the chair and ranking minority member of the Committee on the Budget. The resolution waives all points of order against consideration of the bill. The resolution provides that the amendments recommended by the Committee on the Budget now printed in the bill and the amendment printed in part A of this report shall be considered as adopted and the bill, as amended, shall be considered as read. The resolution waives all points of order against provisions in the bill, as amended. The resolution makes in order only those further amendments printed in part B of this report. Each such amendment may be offered only in the order printed in this report, may be offered only by a Member designated in this report, shall be considered as read, shall be debatable for the time specified in this report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question in the House or in the Committee of the Whole. The resolution waives all points of order against the amendments printed in part

B of this report. The resolution provides one motion to recommit with or without instructions.

Section 2 of the resolution provides for consideration of H.R. 1871, the Baseline Reform Act of 2013, under a closed rule. The resolution provides one hour of debate equally divided and controlled by the chair and ranking minority member of the Committee on the Budget. The resolution waives all points of order against consideration of the bill. The resolution provides that the amendment recommended by the Committee on the Budget now printed in the bill shall be considered as adopted and the bill, as amended, shall be considered as read. The resolution waives all points of order against provisions in the bill, as amended. The resolution provides one motion to recommit with or without instructions.

Section 3 of the resolution provides for the consideration of H.R. 1872, the Budget and Accounting Transparency Act of 2014, under a closed rule. The resolution provides one hour of debate equally divided and controlled by the chair and ranking minority member of the Committee on the Budget. The resolution waives all points of order against consideration of the bill. The resolution provides that the amendment in the nature of a substitute recommended by the Committee on the Budget now printed in the bill shall be considered as adopted and the bill, as amended, shall be considered as read. The resolution waives all points of order against provisions in the bill, as amended. The resolution provides for one motion to recommit with or without instructions.

#### EXPLANATION OF WAIVERS

Although the resolution waives all points of order against consideration of H.R. 1874, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against provisions in H.R. 1874, as amended, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against the amendments to H.R. 1874 printed in part B of this report, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against consideration of H.R. 1871, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against provisions in H.R. 1871, as amended, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against consideration of H.R. 1872, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against provisions in H.R. 1872, as amended, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

#### COMMITTEE VOTES

The results of each record vote on an amendment or motion to report, together with the names of those voting for and against, are printed below:

*Rules Committee record vote No. 123*

Motion by Ms. Slaughter to report open rules for H.R. 1871, H.R. 1872, and H.R. 1874. Defeated: 4–7

Majority Members	Vote	Minority Members	Vote
Ms. Foxx .....	Nay	Ms. Slaughter .....	Yea
Mr. Bishop of Utah .....	Nay	Mr. McGovern .....	Yea
Mr. Cole .....	.....	Mr. Hastings of Florida .....	Yea
Mr. Woodall .....	Nay	Mr. Polis .....	Yea
Mr. Nugent .....	Nay		
Mr. Webster .....	Nay		
Ms. Ros-Lehtinen .....	.....		
Mr. Burgess .....	Nay		
Mr. Sessions, Chairman .....	Nay		

*Rules Committee record vote No. 124*

Motion by Ms. Foxx to report the rule. Adopted: 7–4

Majority Members	Vote	Minority Members	Vote
Ms. Foxx .....	Yea	Ms. Slaughter .....	Nay
Mr. Bishop of Utah .....	Yea	Mr. McGovern .....	Nay
Mr. Cole .....	.....	Mr. Hastings of Florida .....	Nay
Mr. Woodall .....	Yea	Mr. Polis .....	Nay
Mr. Nugent .....	Yea		
Mr. Webster .....	Yea		
Ms. Ros-Lehtinen .....	.....		
Mr. Burgess .....	Yea		
Mr. Sessions, Chairman .....	Yea		

SUMMARY OF THE AMENDMENT TO H.R. 1874 IN PART A CONSIDERED  
AS ADOPTED

Ryan, Paul (WI): Changes the short title of the bill to the Pro-Growth Budgeting Act of 2014 and clarifies how macroeconomic analysis will be conducted for bills containing revenue provisions, which parallels the practice under current law for preparing cost estimates. Under the amendment, the Joint Committee on Taxation would be responsible for preparing the analysis for revenue-only legislation. For legislation containing both revenue and non-revenue provisions, JCT would be responsible for analyzing the revenue provisions and CBO would be responsible for analyzing the non-revenue provisions.

SUMMARY OF THE AMENDMENTS TO H.R. 1874 IN PART B MADE IN  
ORDER

1. Connolly (VA): Subjects Congressional appropriations bills to dynamic scoring, and it changes the threshold to trigger such scoring to \$1 billion. (10 minutes)

2. Israel (NY): Adds a bill's impact on state and local governments to the parameters that CBO must analyze in a supplemental analysis under this bill. (10 minutes)

3. Cicilline (RI): Requires the Congressional Budget Office (CBO) to include jobs impact statements (estimates of the number of jobs which would be created, sustained, or lost in carrying out such bill or resolution) using the CBO's existing analytical principles and procedures, for "major bills or resolutions" as defined in H.R. 1874. (10 minutes)

4. Bishop, Tim (NY): Requires the Congressional Budget Office to review the accuracy of the macroeconomic impact analysis for any enacted bill or joint resolution. (10 minutes)

5. Jackson Lee (TX): Requires CBO to include as part of their macroeconomic analysis estimates of the potential impact on HUB ZONE areas as defined by the Small Business Act. (10 minutes)

PART A—TEXT OF AMENDMENT TO H.R. 1874 CONSIDERED AS ADOPTED

Page 3, line 5, strike “2013” and insert “2014”.

Page 5, line 23, strike the closing quotation mark and second period and after such line insert the following new subsection:

“(d) LEGISLATION WITH REVENUE PROVISIONS.—The macroeconomic analysis described in subsection (c) shall rely on macroeconomic analysis prepared by the Joint Committee on Taxation for any provisions of such legislation that are described in section 201(f). For legislation consisting solely of provisions described in section 201(f), the macroeconomic analysis described in subsection (c) shall be prepared by the Joint Committee on Taxation.”.

PART B—TEXT OF AMENDMENTS TO H.R. 1874 MADE IN ORDER

1. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE CONNOLLY OF VIRGINIA OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES

Page 3, lines 16 and 17, strike “(except the Committee on Appropriations of each House)”.

Page 3, line 18, before the comma, insert “or as a standalone analysis in the case of the Committee on Appropriations of each House”.

Page 5, lines 13 through 15, strike “.25 percent of the current projected gross domestic product of the United States for any such fiscal year;” and insert “\$1,000,000,000 for any such fiscal year;”.

2. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE ISRAEL OF NEW YORK OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES

Page 4, line 9, strike “, and labor supply” and insert “, labor supply, and State and local governments”.

3. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE CICILLINE OF RHODE ISLAND OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES

Page 4, after line 20, insert the following new subsection:

“(c) JOBS IMPACT.—The analysis prepared under subsection (a) shall also, using analytical principles and procedures consistent with section 402, provide an estimate of the number of jobs which would be created, sustained, or lost in carrying out the applicable major bill or resolution in the fiscal year in which it is to become effective and in each of the 4 fiscal years following such fiscal year, together with the basis for each such estimate, and to the extent practicable, the analysis shall include regional and State-level estimates of jobs that would be created, sustained, or lost.

Page 4, line 21, strike “(c)” and insert “(d)”.

4. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE BISHOP OF  
NEW YORK OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES

Page 4, after line 20, insert the following new subsection:

“(c) REPORTING ON ACCURACY OF MACROECONOMIC IMPACT ANALYSES.—Upon completion of the fifth fiscal year beginning after the date of enactment of any major bill or joint resolution for which the Congressional Budget Office prepared an analysis under subsection (a), the Congressional Budget Office shall report on the accuracy of the original macroeconomic impact analysis of such enacted bill or joint resolution and submit these reports to the Committees on the Budget of the House of Representatives and the Senate.

Page 4, line 21, strike “(c)” and insert “(d)”.

5. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE JACKSON  
LEE OF TEXAS OR HER DESIGNEE, DEBATABLE FOR 10 MINUTES

Page 5, after line 23, insert the following:

“(d) HUBZONE.—The Director shall include in any macroeconomic impact analysis submitted pursuant to this section the impact, if any, of the applicable major bill or resolution on any historically underutilized business zone, as that term is defined in section 3(p)(1) of the Small Business Act (15 U.S.C. 632(p)(1)).”.