

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2014

JULY 23, 2013.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. ALEXANDER, from the Committee on Appropriations,
submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 2792]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Legislative Branch for the fiscal year ending September 30, 2014, and for other purposes.

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SUMMARY OF BILL

The accompanying bill contains recommendations for new budget (obligational) authority for fiscal year 2014 for the Legislative Branch. The following table summarizes these recommendations and reflects comparisons with the budget and with amounts appropriated to date for fiscal year 2013:

SUMMARY OF THE BILL

[Note.—Excludes Senate items including those Senate items under the Architect of the Capitol]
(Amounts in Thousands)

* Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

RECAPITULATION	FY 2013 enacted	FY 2014 request	Bill	Bill vs. enacted	Bill vs. request
House of Representatives	1,225,680	1,233,181	1,171,569	-54,111	-61,612
Joint Items	18,970	19,152	17,978	-992	-1,174
Capitol Police	339,137	363,296	329,701	-9,436	-33,595
Office of Compliance	3,817	4,482	3,617	-200	-865
Congressional Budget Office	43,787	45,700	41,497	-2,290	-4,203
Architect of the Capitol	492,381	605,263	507,994	+15,613	-97,269
Library of Congress	588,607	608,719	558,277	-30,330	-50,442
Government Printing Office	119,132	128,478	115,140	-3,992	-13,338
Government Accountability Office	506,282	524,339	486,226	-20,056	-38,113
Open World Leadership Center	8,000	10,061	1,000	-7,000	-9,061
Stennis Center for Public Service	430	430	-	-430	-430
Grand total	3,346,223	3,543,101	3,232,999	-113,224	-310,102

HIGHLIGHTS OF THE BILL

The Committee recommends \$3,233,000,000 in discretionary resources for operations of the Legislative Branch of government (excluding Senate items). The fiscal 2014 recommendation is a decrease of \$310,101,393 or (8.75%) below the requested amount or a decrease of \$113,223,000 or (3.38%) below the fiscal year 2013 level (defined as the amount provided within Public Law 113-6 and excluding the 251A sequester and any other adjustments imposed by the Office of Management and Budget pursuant to section 3004 of Public Law 113-6).

Conforming to longstanding practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 2014 including those under the Architect of the Capitol, total \$968,185,000.

This bill reflects a continued acknowledgment that the Legislative Branch must set itself as an example for fiscal restraint while continuing to serve the Nation. The Committee is committed to getting the nation's fiscal house in order and sharing in the sacrifices that are required. The Committee notes that with the inclusion of this bill, the Legislative Branch, excluding the Senate items, has been reduced by a total of \$422,479,000 or 11.56% since fiscal year 2010. This bill will require strict fiscal discipline on the part of all congressional offices and all agency heads in the Legislative Branch.

LEGISLATIVE BRANCH-WIDE MATTERS

Committee Directives.—The Committee is concerned with the failure of some agencies to follow Committee directives in either the House Committee Report or a joint conference agreement accompanying the annual Legislative Branch appropriations bill. There should be no misunderstanding that report language in either the House or joint conference agreement is to be adhered to, without exception, unless specifically addressed to the contrary in an explanatory statement of a joint conference agreement.

Zero Base Budgeting.—The Committee is very pleased with the results of the zero-base budgeting exercise directed to be conducted by all the agencies of the Legislative Branch. The Committee believes that this valuable budgeting process has given agencies the opportunity to take a fresh look at all areas of their operations and make funding reductions and alignments within the current budget base. The Committee believes that there are continued opportunities to realize meaningful savings by carefully reviewing each agency's budget requirements from a zero base and directs all agencies to continue to develop budget requests from a zero base.

Reprogramming Guidelines.—The Committee expects all agencies to notify the Committee on Appropriations of the House and the Senate of any significant departures from budget plans presented to the Committees in any agency's budget justifications. In particular agencies funded through this bill are required to notify the Committees prior to each reprogramming of funds in excess of the lesser of 10 percent or \$500,000 between programs, projects or activities, or in excess of \$500,000 between object classifications (ex-

cept shifts within the pay categories, object class 11, 12 and 13 or as specified in each agency's respective section). This includes cumulative reprogramming's that together total at least \$500,000 from or to a particular program, activity, or object classification as well as reprogramming FTE's or funds to create new organizational entities within the agency or to restructure entities which already exist. The Committees desire to be notified of reprogramming actions which involve less than the above mentioned amounts if such actions would have the effect of changing an agency's funding requirement in future years or if programs or projects specifically cited in the Committee's reports are affected.

Committee Requests, Furloughs and Performance Based Merit Increases.—The Committee directs that adherence to the language carried in House Report 112–148 and House Report 112–511 pertaining to Committee Requests, Furloughs, and Performance Based Merit Increases be continued unless otherwise so directed.

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

HOUSE OF REPRESENTATIVES

The Committee recommends \$1,171,569,576 for the operations and maintenance of the House of Representatives during fiscal year 2014. This amount is \$54,110,424 below the current fiscal year 2013 level and is \$61,611,585 below the budget request. Funding for the House of Representatives has been reduced by \$197,456,000 or 14.4% since fiscal year 2010.

HOUSE LEADERSHIP OFFICES

Appropriation, fiscal year 2013*	\$29,094,721
Budget request, fiscal year 2014	23,418,221
Recommended in the bill	22,058,308
Bill compared with:	
Appropriation, fiscal year 2013	– 7,036,413
Budget request, fiscal year 2014	– 1,359,913

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$22,058,308 for salaries and expenses of staff in House leadership offices for fiscal year 2014. This amount is \$7,036,413 below fiscal year 2013 enacted level and is \$1,359,913 below the budget request.

The allocation by office follows:

Office of the Speaker	\$6,579,621
Office of the Majority Floor Leader	2,158,463
Office of the Majority Whip	1,867,952
Republican Conference	1,490,521
Office of the Minority Floor Leader	7,044,031
Office of the Minority Whip	1,445,187
Democratic Caucus	1,472,533
Total	\$22,058,308

MEMBERS' REPRESENTATIONAL ALLOWANCES

Appropriation, fiscal year 2013*	\$573,939,282
Budget request, fiscal year 2014	577,451,791
Recommended in the bill	543,918,813
Bill compared with:	
Appropriation, fiscal year 2013	- 30,020,469
Budget request, fiscal year 2014	- 33,532,978

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$543,918,813 for the representational allowances of the Members of the House (MRAs). This amount is \$30,020,469 below the fiscal year 2013 enacted level and is \$33,532,978 below the budget request. This level of funding will allow the MRAs to operate at current authorized levels as approved by the Committee on House Administration.

HOUSE COMMITTEES

Appropriation, fiscal year 2013*	\$152,630,655
Budget request, fiscal year 2014	153,564,755
Recommended in the bill	144,647,155
Bill compared with:	
Appropriation, fiscal year 2013	- 7,983,500
Budget request, fiscal year 2014	- 8,917,600

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$144,647,155 in total for House Committees. This amount is \$7,983,500 below the fiscal year 2013 enacted level and is \$8,917,600 below the budget request.

This account includes funding for staff salaries and official expenses of Committees including equipment, telecommunications, printing, and contract services. Funding is available until December 31, 2014. This level of funding will allow Committees to operate at current levels, as provided for in H. Res. 115, the Committee Funding Resolution for the 113th Congress.

Included in the total is \$25,271,004 for the Committee on Appropriations. The amount provided is \$1,394,781 below the current level and \$1,557,976 below the budget request.

SALARIES, OFFICERS AND EMPLOYEES

Appropriation, fiscal year 2013*	\$177,628,400
Budget request, fiscal year 2014	184,570,047
Recommended in the bill	173,721,185
Bill compared with:	
Appropriation, fiscal year 2013	- 3,907,215
Budget request, fiscal year 2014	- 10,848,862

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$173,721,185 for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item. This amount is \$3,907,215 below the fiscal year 2013 enacted level and \$10,848,862 below the budget request.

The following table summarizes the funding allocation provided to each component of the account:

Office of the Clerk	\$24,009,473
Office of the Sergeant-At-Arms	11,926,729
Office of the Chief Administrative Officer	116,002,451
Office of the Inspector General	4,741,809
Office of General Counsel	1,340,987
Office of the Parliamentarian	1,952,249
Parliamentarian	(1,389,249)
Compilation of Precedents	(563,000)
Office of the Law Revision Counsel of the House	3,087,587
Office of the Legislative Counsel of the House	9,366,845
Office of Interparliamentary Affairs	814,069
Other authorized employees	478,986
Total	\$173,721,185

Office of the Clerk.—The Committee recommends \$24,009,473 for the Clerk of the House. This amount is \$2,104,927 below the fiscal year 2013 enacted level and is the same as the budget request.

Office of the Sergeant at Arms.—The Committee recommends \$11,926,729 for the Office of the Sergeant At Arms (SAA). This amount is \$658,271 below the fiscal 2013 level and is \$735,291 below the budget request.

Office of the Chief Administrative Officer.—The Committee recommends \$116,002,451 for the Office of the Chief Administrative Officer (CAO). This amount \$779,549 below the fiscal 2013 level and is \$7,555,383 below the budget request.

ALLOWANCES AND EXPENSES

Appropriation, fiscal year 2013*	\$292,386,942
Budget request, fiscal year 2014	294,176,347
Recommended in the bill	287,224,115
Bill compared with:	
Appropriation, fiscal year 2013	– 5,162,827
Budget request, fiscal year 2014	– 6,952,232

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends a total of \$287,224,115 for allowances and expenses. This amount is \$5,162,827 below the fiscal year 2013 level and is \$6,952,232 below the budget request.

These funds include supplies, materials, administrative costs, and Federal tort claims; the costs of official mail for the Committees, leadership, and administrative offices; employee benefits; miscellaneous items; and Business Continuity and Disaster Recovery.

The following table summarizes the funding allocation provided to each major component of the account:

Supplies, materials, administrative costs and Federal tort claims	\$3,502,789
Official mail (committees, administrative, and leadership offices)	190,486
Government contributions	260,995,068
Business Continuity and Disaster Recovery	16,217,008
Transition Activities	1,631,487
Wounded Warrior Program	2,500,000
Office of Congressional Ethics	1,467,030
Miscellaneous items	720,247
Total, allowances and expenses	\$287,224,115

ADMINISTRATIVE PROVISIONS

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit or debt reduction.

Section 102 provides authority to use prior year funds for unemployment compensation.

Section 103 provides for transfer among the accounts disbursed by the House Chief Administrative Officer.

JOINT ITEMS

The Committee recommends \$17,977,756 for fiscal year 2014 for the various joint committees and activities carried under this heading. The recommendation is \$992,244 below the fiscal year 2013 level and is \$1,174,276 below the budget request.

JOINT ECONOMIC COMMITTEE

Appropriation, fiscal year 2013*	\$4,203,000
Budget request, fiscal year 2014	4,279,000
Recommended in the bill	3,983,158
Bill compared with:	
Appropriation, fiscal year 2013	- 219,842
Budget request, fiscal year 2014	- 295,842

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$3,983,158 for the Joint Economic Committee. This recommendation is \$219,842 below the current level and is \$295,842 below the budget request.

The Joint Economic Committee was created by the Employment Act of 1946. The primary tasks of the Committee are to review economic conditions and to recommend improvements in economic policy. The Committee performs research and economic analysis and monitors and analyzes current economic, financial, and employment conditions.

JOINT COMMITTEE ON TAXATION

Appropriation, fiscal year 2013*	\$10,004,000
Budget request, fiscal year 2014	10,065,224
Recommended in the bill	9,480,731
Bill compared with:	
Appropriation, fiscal year 2013	- 523,269
Budget request, fiscal year 2014	- 584,493

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$9,480,731 for the Joint Committee on Taxation (JCT). This recommendation is \$523,269 below the current level and is \$584,493 below the budget request.

The Joint Committee on Taxation operates under the Internal Revenue Code of 1986 and its predecessors dating to the Revenue Act of 1926. It has responsibility to (1) investigate the operation and effects of internal revenue taxes and the administration of such taxes; (2) investigate measures and methods for the simplification of such taxes; (3) make reports to the House Committee on Ways and Means and the Senate Committee on Finance (or to the House and the Senate) on the results of such investigations and studies and to make recommendations; and (4) review any proposed refund or credit of income or estate and gift taxes or certain other taxes set forth in Code section 6405 in excess of \$2,000,000. In addition to these functions that are specified in the Internal Revenue Code, the Congressional Budget Act of 1974 requires the Joint Committee to provide revenue estimates for all tax legislation considered by either the House or the Senate.

OFFICE OF THE ATTENDING PHYSICIAN

Appropriation, fiscal year 2013*	\$3,400,000
Budget request, fiscal year 2014	3,420,808
Recommended in the bill	3,222,160
Bill compared with:	
Appropriation, fiscal year 2013	– 177,840
Budget request, fiscal year 2014	– 198,648

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$3,222,160 for the Office of the Attending Physician. This amount is \$177,840 below the current level and is \$198,648 below the budget request.

OFFICE OF CONGRESSIONAL ACCESSIBILITY SERVICES

Appropriation, fiscal year 2013*	\$1,363,000
Budget request, fiscal year 2014	1,387,000
Recommended in the bill	1,291,707
Bill compared with:	
Appropriation, fiscal year 2013	– 71,293
Budget request, fiscal year 2014	– 95,293

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$1,291,707 for the operation of the Office of Congressional Accessibility Services. This amount is \$71,293 below the current level and is \$95,293 below the budget request.

The Office of Congressional Accessibility Services is a successor office to the Special Services Office following enactment of the Capitol Visitor Center Act of 2008 (Public Law 110–437).

CAPITOL POLICE

The Committee recommends a total of \$329,701,000 for the Capitol Police (USCP). This amount is \$9,436,000 below the fiscal year 2013 level and is \$33,595,000 below the budget request.

SALARIES

Appropriation, fiscal year 2013*	\$277,133,000
Budget request, fiscal year 2014	297,863,000
Recommended in the bill	274,511,000
Bill compared with:	
Appropriation, fiscal year 2013	– 2,622,000
Budget request, fiscal year 2014	– 23,352,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$274,511,000 for the salaries and benefits authorized for police services throughout the USCP jurisdiction. This amount is \$2,622,000 below the fiscal year 2013 level and is \$23,352,000 below the budget request.

Using the latest salary estimates from USCP, the Committee expects this level of funding to support a staffing level of 1,734 of the 1,800 authorized sworn positions and 353 of the authorized 443 civilian positions.

The recommendation for USCP funding is based on only critical requirements necessary to mitigate and address threats and risks. It does not provide for any new initiatives.

New Posts.—The Committee continues to direct the USCP to notify the Committee on Appropriations of the House and Senate when new posts are created, including the annualized cost of maintaining the new post, and how the cost will be offset.

GENERAL EXPENSES

Appropriation, fiscal year 2013*	\$62,004,000
Budget request, fiscal year 2014	65,433,000
Recommended in the bill	55,190,000
Bill compared with:	
Appropriation, fiscal year 2013	- 6,814,000
Budget request, fiscal year 2014	- 10,243,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$55,190,000 for all general expenses of the USCP. This amount is \$6,814,000 below the fiscal year 2013 level and is \$10,243,000 below the budget request.

ADMINISTRATIVE PROVISIONS

Section 1001 which authorizes transfers between the Salaries and General Expenses accounts of the Capitol Police.

Section 1002 is a technical correction for the payment to the Employees' Compensation Fund.

OFFICE OF COMPLIANCE

SALARIES AND EXPENSES

Appropriation, fiscal year 2013*	\$3,817,000
Budget request, fiscal year 2014	4,482,000
Recommended in the bill	3,617,348
Bill compared with:	
Appropriation, fiscal year 2013	- 199,652
Budget request, fiscal year 2014	- 864,652

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$3,617,348 for the Office of Compliance. This amount is \$199,652 below the fiscal year 2013 level and is \$864,652 below the budget request.

The Office of Compliance was established to administer and enforce the Congressional Accountability Act (Public Law 104-091). The Act applies various employment and workplace safety laws to Congress and certain Legislative Branch entities.

ADMINISTRATIVE PROVISIONS

Section 1101 makes permanent the authorization for the payment of awards and settlements.

Section 1102 requires a semiannual report of disbursements.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

Appropriation, fiscal year 2013*	\$43,787,000
Budget request, fiscal year 2014	45,700,000
Recommended in the bill	41,496,677
Bill compared with:	
Appropriation, fiscal year 2013	- 2,290,323
Budget request, fiscal year 2014	- 4,203,323

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$41,496,677 for the Congressional Budget Office (CBO). This is \$2,290,323 below the fiscal year 2013 level and \$4,203,323 below the budget request.

ADMINISTRATIVE PROVISION

Section 1201 gives authority for the CBO to accept the services of student volunteers.

ARCHITECT OF THE CAPITOL

Appropriation, fiscal year 2013 *	\$492,381,000
Budget request, fiscal year 2014	605,263,000
Recommended in the bill	507,994,000
Bill compared with:	
Appropriation, fiscal year 2013	+15,613,000
Budget request, fiscal year 2014	-97,269,000

*FY 13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

¹ Does not include Senate office buildings.

The Committee recommends \$507,994,000 for fiscal year 2014 for the activities of the Architect of the Capitol (AOC). Excluded are Senate items which are traditionally left for consideration by that body. This amount is \$15,613,000 above the fiscal year 2013 level and is \$97,269,000 below the budget request.

Within the recommended level the Committee continues its prioritization of projects that: (1) promote the safety and health of workers and occupants, (2) decrease the deferred maintenance backlog, and (3) invest to achieve future energy savings. In addition, by including \$70,000,000 for the House Historic Buildings Revitalization Trust Fund, the bill continues the Committee’s commitment to advance planning for major capital renewal projects which will be essential to sustaining the performance of historic House buildings.

AOC Vehicles.—The Committee is concerned with the number of vehicles with the AOC fleet. The Committee directs the AOC to prepare a report of the inventory of the complete vehicle fleet. This report is to include the year and model of each vehicle, the purchase price or annual lease cost, fuel and other operating cost, purpose for each vehicle and the operational jurisdiction to which the vehicle is assigned, and whether or not the vehicle is currently used as a take-home vehicle. This report is to be provided to the Committee on Appropriations of the House and Senate by December 31, 2013.

Project Costing Methodology.—The Committee has concerns with the methodology used by the AOC regarding projects. The Committee believes that in the current fiscal environment the AOC may not be taking into account all the variables that produce their project cost estimates. The Committee directs the Government Accountability Office (GAO) to review and prepare a report on the AOC costing methodology. This report is to examine all elements of the process and make recommendations, as appropriate, for adjustments to the current process. This report is to be provided to the Committee on Appropriations of the House and Senate by March 31, 2014. The Committee further directs that the GAO periodically brief the Committees on its findings as this review is being conducted.

Project Justifications.—The Committee, in addition to the methodology, has serious concerns with the justification material provided regarding all projects. With the current justifications, without further ongoing questioning, the Committee cannot adequately examine and review project costs using the current justification dis-

play. An appropriate and informative justification should provide such data as primary facilities, supporting facilities, contingency, supervision, land acquisition, personnel costs direct and indirect, inspection, overhead, design data, contract award date, construction start and completion dates, and other cost elements associated with any cost for any given project. The Committee believes that the Defense Department Form 1391 (Fiscal Year Military Construction Data) is an excellent example of how project cost estimates should be provided to the Committee on Appropriations of the House and Senate. The Committee directs the AOC, working with the GAO, to develop a similar form and begin to utilize such form with each project funding request. The Committee directs the AOC and the GAO to complete the form design, instructions and methodology for utilization in time to be included in the fiscal year 2015 budget justification.

The AOC is responsible for the maintenance, operation, development, and preservation of the United States Capitol Complex. This includes mechanical and structural maintenance of the Capitol, Congressional office buildings, the Library of Congress buildings, the Supreme Court building, the U.S. Botanic Garden, the Capitol Power Plant, and other facilities, as well as the upkeep and improvement of the grounds surrounding the Capitol complex. The following table summarizes the allocation of funds by appropriation account:

Architect of the Capitol:	
General Administration	\$ 85,286,000
Capitol building	60,421,000
Capitol grounds	13,037,000
House of Representatives buildings subtotal	141,622,000
House office buildings	(71,622,000)
Historic Buildings Revitalization Trust Fund	(70,000,000)
Capitol Power Plant	109,334,000
Library buildings and grounds	47,861,000
Capitol Police Buildings, Grounds and Security	18,898,000
Botanic Garden	11,372,000
Capitol Visitor Center	20,163,000
Total	\$507,994,000

GENERAL ADMINISTRATION

Appropriation, fiscal year 2013*	\$97,340,000
Budget request, fiscal year 2014	100,099,000
Recommended in the bill	85,286,000
Bill compared with:	
Appropriation, fiscal year 2013	- 12,054,000
Budget request, fiscal year 2014	- 14,813,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$85,286,000 for personnel services, equipment, communications, and other central support activities of the AOC. This amount is \$12,054,000 below the fiscal year 2013 level and is \$14,813,000 below the budget request.

The recommendation supports an operating budget of \$85,286,000.

CAPITOL BUILDING

Appropriation, fiscal year 2013*	\$36,154,000
Budget request, fiscal year 2014	61,575,000
Recommended in the bill	60,421,000
Bill compared with:	
Appropriation, fiscal year 2013	+24,267,000
Budget request, fiscal year 2014	-1,154,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$60,421,000 for the operation, maintenance, and care of the Capitol building. This amount is \$24,267,000 above the fiscal year 2013 level and is \$1,154,000 below the budget request.

The recommendation supports an operating budget of \$23,779,000. The recommended project budget of \$36,642,000 is composed of the following capital projects:

Item	Committee recommendation
Dome Restoration, Interior, Phase IIB	\$15,940,000
Exterior Stone and Metal Preservation, North Extension, Phase I	14,702,000
Minor Construction	6,000,000
Total	\$36,642,000

CAPITOL GROUNDS

Appropriation, fiscal year 2013*	\$9,852,000
Budget request, fiscal year 2014	13,452,000
Recommended in the bill	13,037,000
Bill compared with:	
Appropriation, fiscal year 2013	+3,185,000
Budget request, fiscal year 2014	-415,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$13,037,000 for the care of the grounds surrounding the Capitol. This amount is \$3,185,000 above the fiscal year 2013 level and is \$415,000 below the budget request.

The recommendation supports an operating budget of \$9,337,000. The recommended project budget of \$3,700,000 is composed of the following capital projects:

Item	Committee recommendation
Union Square Stabilization	\$3,700,000
Total	\$3,700,000

HOUSE OFFICE BUILDINGS

Appropriation, fiscal year 2013*	\$124,154,000
Budget request, fiscal year 2014	179,089,000
Recommended in the bill	141,622,000
Bill compared with:	
Appropriation, fiscal year 2013	+17,468,000
Budget request, fiscal year 2014	-37,467,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$141,622,000 for the operation, maintenance, and care of the House office buildings. This amount is \$17,468,000 above the fiscal year 2013 level and is \$37,467,000 below the budget request.

This amount includes \$16,537,000 for the first year lease cost of the Thomas P. O'Neill, Jr. Federal Office Building. The bill also includes \$70,000,000 for the House Historic Buildings Revitalization Trust Fund. Public Law 111-68 established the Fund to finance major repairs and renovations to facilities of the House. Subject to approval of the Committee on Appropriations of the House, the AOC may use these funds for major renovation projects to preserve and maintain the performance of the iconic buildings of the House of Representatives.

The recommendation supports an operating budget of \$62,522,000. The recommended project budget of \$79,100,000 is composed of the following capital projects:

Item	Committee recommendation
CAO Project Support	\$ 3,600,000
Minor Construction	5,500,000
House Historic Building Revitalization	70,000,000
Total	\$79,100,000

CAPITOL POWER PLANT

Appropriation, fiscal year 2013*	\$123,229,000
Budget request, fiscal year 2014	113,259,000
Recommended in the bill	109,334,000
Bill compared with:	
Appropriation, fiscal year 2013	- 13,895,000
Budget request, fiscal year 2014	- 3,925,000
Offsetting collections	9,000,000
Total available	\$118,334,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$118,334,000 for the Capitol Power Plant. This amount is \$13,895,000 below the fiscal year 2013 level and is \$3,925,000 below the budget request.

The recommendation supports an operating budget of \$81,134,000, which provides for current services. The recommended project budget of \$37,200,000 is composed of the following capital projects:

Item	Committee recommendation
West Refrigeration Plant Cooling Tower Addition, Phase IIB	\$20,200,000
West Refrigeration Plant Chiller Addition	13,000,000
Minor Construction	4,000,000
Total	\$37,200,000

LIBRARY BUILDINGS AND GROUNDS

Appropriation, fiscal year 2013*	\$46,876,000
Budget request, fiscal year 2014	77,016,000
Recommended in the bill	47,861,000
Bill compared with:	
Appropriation, fiscal year 2013	+985,000
Budget request, fiscal year 2014	- 29,155,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$47,861,000 for the care and maintenance of the Library buildings and grounds. This amount is

\$985,000 above the fiscal year 2013 level and is \$29,155,000 below the budget request.

The recommendation supports an operating budget of \$24,413,000 and a project budget of \$23,448,000, including the following capital projects:

Item	Committee recommendation
North Exit Stair B, Phase II, TJB	\$13,117,000
Fire Door Improvements, Phase II	3,781,000
Secured Storage Facilities, Phase IV of IV	2,400,000
Direct Digital Controls Upgrade, Phase I, JMMB	2,150,000
Minor Construction	2,000,000
Total	\$23,448,000

CAPITOL POLICE BUILDINGS, GROUNDS, AND SECURITY

Appropriation, fiscal year 2013*	\$21,500,000
Budget request, fiscal year 2014	26,935,000
Recommended in the bill	18,898,000
Bill compared with:	
Appropriation, fiscal year 2013	- 2,602,000
Budget request, fiscal year 2014	- 8,037,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$18,898,000 for Capitol Police buildings, grounds, and security. This amount is \$2,602,000 below the fiscal year 2013 level and is \$8,037,000 below the budget request.

The recommendation supports an operating budget of \$17,084,000 and a project budget of \$1,814,000, including the following capital projects:

Item	Committee recommendation
Chiller Replacement and Chilled Water System Expansion, ACF	\$814,000
Minor Construction	\$1,000,000
Total	\$1,814,000

BOTANIC GARDEN

Appropriation, fiscal year 2013*	\$12,000,000
Budget request, fiscal year 2014	12,136,000
Recommended in the bill	11,372,000
Bill compared with:	
Appropriation, fiscal year 2013	- 628,000
Budget request, fiscal year 2014	- 764,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$11,372,000 for salaries and expenses of the Botanic Garden. This amount is \$628,000 below the current level and is \$764,000 below the budget request.

There are no capital projects in fiscal year 2014.

Again the Committee congratulates the Botanic Garden on the accomplishments of its education and outreach programs, which have leveraged the Garden's unparalleled expertise to provide unique educational opportunities. The Committee urges the Garden to continue forming partnerships with national and local organizations to advance these educational goals.

CAPITOL VISITOR CENTER

Appropriation, fiscal year 2013*	\$21,276,000
Budget request, fiscal year 2014	21,702,000
Recommended in the bill	20,163,000
Bill compared with:	
Appropriation, fiscal year 2013	-1,113,000
Budget request, fiscal year 2014	-1,539,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$20,163,000 for the operation of the Capitol Visitor Center (CVC). This amount is \$1,113,000 below the fiscal year 2013 level and \$1,539,000 below the budget request.

There are no capital projects in fiscal year 2014.

The CVC was established to improve security for all persons working in or visiting the U.S. Capitol and to enhance the educational experience of visitors.

ADMINISTRATIVE PROVISIONS

Section 1301 requires a semiannual report of disbursements.

Section 1302 provides certain authority to the House Office Building Commission. The authority granted to the Commission is intended to allow the use of the building by the House of Representatives or in support of other Legislative Branch agencies. In addition, the AOC shall seek approval of the Committee on Appropriations of the House prior to any renovations of the building.

LIBRARY OF CONGRESS

The Committee recommends \$558,277,667 for the operations of the Library of Congress. This is \$30,329,333 below the fiscal year 2013 level and \$50,441,333 below the budget request. In addition to the appropriation, the Committee recommends offsetting collections of \$39,969,000.

Established by Congress in 1800, the Library of Congress is one of the largest libraries in the world, with a collection of more than 130,000,000 print, audio, and video items in 460 languages. Among its major programs are acquisitions, preservation, administration of U.S. copyright laws by the Copyright Office, research and analysis of policy issues for the Congress by the Congressional Research Service, and administration of a national program to provide reading material to the blind and physically handicapped. The Library maintains a significant number of collections and provides a range of services to libraries in the United States and abroad.

SALARIES AND EXPENSES

Appropriation, fiscal year 2013*	\$413,743,000
Budget request, fiscal year 2014	427,480,000
Recommended in the bill	392,292,813
Bill compared with:	
Appropriation, fiscal year 2013	-21,450,187
Budget request, fiscal year 2014	-35,187,187
Offsetting collections	6,350,000
Total available	\$398,642,813

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$392,292,813, plus authority to spend \$6,350,000 in receipts, for the salaries and expenses appro-

priation. This amount is \$21,450,187 below the fiscal year 2013 level and is \$35,187,187 below the budget request.

The Committee expects the Veterans History Project and the Civil Rights History Project will be maintained at least at the fiscal year 2013 levels.

COPYRIGHT OFFICE

Appropriation, fiscal year 2013*	\$17,400,000
Budget request, fiscal year 2014	19,333,000
Recommended in the bill	16,553,412
Bill compared with:	
Appropriation, fiscal year 2013	- 846,588
Budget request, fiscal year 2014	- 2,779,588
Offsetting collections	33,619,000
Total available	\$50,172,412

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$16,553,412, plus authority to spend \$33,619,000 in receipts, for the Copyright Office. This is \$846,588 below the fiscal year 2013 level and \$2,779,588 below the budget request, not including offsetting collections.

CONGRESSIONAL RESEARCH SERVICE

Appropriation, fiscal year 2013*	\$106,790,000
Budget request, fiscal year 2014	109,979,000
Recommended in the bill	101,407,996
Bill compared with:	
Appropriation, fiscal year 2013	- 5,382,004
Budget request, fiscal year 2014	- 8,571,004

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$101,407,996 for salaries and expenses of the Congressional Research Service (CRS). This amount is \$5,382,004 below the fiscal year 2013 level and \$8,571,004 below the budget request.

CRS works for Members and committees of Congress to support their legislative, oversight, and representational functions by providing nonpartisan and confidential research and policy analysis.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

Appropriation, fiscal year 2013*	\$50,674,000
Budget request, fiscal year 2014	51,927,000
Recommended in the bill	48,023,446
Bill compared with:	
Appropriation, fiscal year 2013	- 2,650,554
Budget request, fiscal year 2014	- 3,903,554

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$48,023,446 for salaries and expenses of the National Library Service for the Blind and Physically Handicapped (NLS). This amount is \$2,650,554 below the fiscal year 2013 level and \$3,903,554 below the budget request.

The NLS has successfully administered a free national reading program for blind and physically handicapped residents of the United States and U.S. citizens living abroad since 1931. NLS provides direction for the production of books and magazines in Braille and recorded formats and audio playback machines for distribution through a nationwide network of 56 regional and 65 sub-regional libraries.

ADMINISTRATIVE PROVISIONS

Section 1401 authorizes obligational authority for reimbursable and revolving funds.

Section 1402 authorizes permanent transfer authority between categories of appropriations under the heading "Library of Congress".

GOVERNMENT PRINTING OFFICE

The recommendation provides \$115,139,847 in budget authority for the Government Printing Office (GPO), in addition to any offsetting collections which the GPO may earn under separate authority. This amount is \$3,992,153 below the fiscal year 2013 level and is \$13,338,153 below the budget request.

GPO provides publishing and dissemination services for Federal government publications to Congress, Federal agencies, Federal depository libraries, and the American public.

CONGRESSIONAL PRINTING AND BINDING

Appropriation, fiscal year 2013*	\$83,632,000
Budget request, fiscal year 2014	79,736,000
Recommended in the bill	79,736,000
Bill compared with:	
Appropriation, fiscal year 2013	-3,896,000
Budget request, fiscal year 2014	0

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$79,736,000 for Congressional Printing and Binding. This amount is \$3,896,000 below the fiscal year 2013 level and is the same as the budget request.

The amount is provided as a lump sum to cover various categories of printing. The Committee has deleted the language that allows the Architect of the Capitol to use the Congressional Printing and Binding appropriation.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

Appropriation, fiscal year 2013*	\$31,500,000
Budget request, fiscal year 2014	35,823,000
Recommended in the bill	31,437,000
Bill compared with:	
Appropriation, fiscal year 2013	-63,000
Budget request, fiscal year 2014	-4,386,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$31,437,000 for the salaries and expenses of the Superintendent of Documents. This amount is \$63,000 below the fiscal year 2013 level and is \$4,386,000 below the budget request.

The Office of Superintendent of Documents account funds the mailing of government documents for Members of Congress and Federal agencies, as statutorily authorized; the compilation of catalogs and indexes of government publications; and the cataloging, indexing, and distribution of government publications to the Federal Depository and International Exchange libraries and to other individuals and entities, as authorized by law.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

Appropriation, fiscal year 2013*	\$4,000,000
Budget request, fiscal year 2014	12,919,000
Recommended in the bill	3,966,847
Bill compared with:	
Appropriation, fiscal year 2013	- 33,153
Budget request, fiscal year 2014	- 8,952,153

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee has provided \$3,966,847 for the Revolving Fund a decrease of \$33,153 below the fiscal year 2013 level and \$8,952,153 below the budget request.

The bill continues language authorizing the operation of the revolving fund and authority to hire or purchase automobiles, advisory councils, and consultants.

GOVERNMENT ACCOUNTABILITY OFFICE

SALARIES AND EXPENSES

Appropriation, fiscal year 2013*	\$506,282,000
Budget request, fiscal year 2014	524,339,000
Recommended in the bill	486,226,129
Bill compared with:	
Appropriation, fiscal year 2013	- 20,055,871
Budget request, fiscal year 2014	- 38,112,871
Offsetting Collections	32,368,000
Total available	\$518,594,129

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends \$486,226,129 in direct appropriations for the Government Accountability Office (GAO), plus \$32,368,000 in offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building. This amount is a decrease of \$20,055,871 below the fiscal year 2013 level, and is \$38,112,871 below the budget request.

GAO was established by the Budget and Accounting Act of 1921. Formerly known as the General Accounting Office, it was renamed by Public Law 108-271. GAO works for Congress by responding to requests for studies of Federal Government programs and expenditures. GAO may also initiate its own work.

Pursuant to the Consolidated Appropriations Act of 2005, the Government Accountability Office was required to analyze the cost, cost effectiveness, benefits, and feasibility of the Architect of the Capitol entering into contracts with private entities for the management and operation of the various functions and duties of the Office of the Architect of the Capitol. As part of that effort, the Government Accountability Office issued an analysis of the feasibility of privatizing the operation of the Capitol Power Plant. However, that analysis did not include a full cost savings analysis that considered other options, and the Committee is therefore concerned that it does not provide a complete answer to the question of the feasibility of privatizing the operation of the Plant. The Committee directs the Government Accountability Office to provide to Congress not later than one year after enactment an update to the original analysis that includes a full cost savings analysis (using current data) of privatizing the Capitol Power Plant. The Govern-

ment Accountability Office shall provide recommendations based on its findings.

ADMINISTRATIVE PROVISION

Section 1501 provides for the collection of fees for bid protests.

OPEN WORLD LEADERSHIP CENTER TRUST FUND

Appropriation, fiscal year 2013*	\$8,000,000
Budget request, fiscal year 2014	10,061,200
Recommended in the bill	1,000,000
Bill compared with:	
Appropriation, fiscal year 2013	-7,000,000
Budget request, fiscal year 2014	-9,061,200

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

For many years the Committee has had concern with the placement of the Open World Leadership Center (OWLC) in the Legislative Branch. The Committee understands the program has some strong champions on the Committee. However, with further reductions being made to every program within the Legislative Branch, the Committee has provided \$1,000,000 to cover the cost associated with the shutdown of the OWLC. The Committee directs the Executive Director of the OWLC to retain any necessary prior year funds in the Trust to cover any cost in excess of the \$1,000,000 provided in this bill be utilized for the orderly shutdown. The Executive Director is further directed that the program termination is to be finalized within one year of enactment of the Legislative Branch fiscal year 2014 appropriation bill.

JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT

Appropriation, fiscal year 2013*	\$430,000
Budget request, fiscal year 2014	430,000
Recommended in the bill	---
Bill compared with:	
Appropriation, fiscal year 2013	-430,000
Budget request, fiscal year 2014	-430,000

*FY13 Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The fiscal year 2012 Conference Agreement (House Report 112-331) directed that future budget requests from the John C. Stennis Center be accompanied by an appropriately detailed budget justification as requested in House Report 112-148. The John C. Stennis Center has repeatedly ignored this directive.

TITLE II—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, fiscal year limitation, positions and allowances, consulting services, the Legislative Branch Financial Managers Council, the maintenance and landscaping on Washington Avenue SW, a limitation on transfers of funds, language regarding maintaining staff-led tours, delivery of bills, resolutions and the Congressional Record, and a limitation on the costs of lease vehicles (sections 201-211). In addition section 212 places a limitation on the numbers of copies of the US Code for the House, section 213 authorizes certain commercial activities on Union Square, section 214 provides it is the sense of Congress that Congress should not pass any legislation

that authorizes spending cuts that would increase poverty in the United States and section 215 provides for a spending reduction account, excluding Senate items. This account excludes the portion of the allocation that is expected to be realized by amounts for Senate items.

HOUSE OF REPRESENTATIVES REPORT REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives.

COMPARISON WITH THE BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget Act requires the report accompanying a bill providing new budget authority to contain a statement comparing the levels in the bill to the suballocations submitted under section 302(b) of the Act for the most recently agreed to concurrent resolution on the budget for the applicable fiscal year. That information is provided in the table headed "Comparison of Reported Bill to Section 302(b) Suballocation."

[In millions of dollars]

	302(b) Allocation		This bill—	
	Budget authority	Outlays	Budget authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees: Subcommittee on Legislative Branch				
Discretionary	\$4,124	\$4,085	\$3,233	¹ \$3,385
Mandatory	128	128	128	¹ 128
Total	\$4,252	\$4,230	\$3,361	\$3,513

¹ Includes outlays from both House and Senate prior-year budget authority.
Note.—Bill amounts exclude discretionary Senate-related items.

FIVE-YEAR OUTLAY PROJECTIONS

In compliance with section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the following table contains five-year projections prepared by the Congressional Budget Office of outlays associated with the budget authority provided in the accompanying bill:

[In millions of dollars]

Budget Authority	\$3,233
Outlays:	
2014	² 2,803
2015	352
2016	90
2017	40
2018	31

² Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to section 308(a)(1)(C) of the Congressional Budget Act of 1974, (Public Law 93–344), as amended, the amount of financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

DIRECTED RULE MAKING

The bill does not direct any rule making to the Executive Branch.

TRANSFER OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following lists the transfers of funds included in the accompanying bill:

Indefinite transfer authority is authorized in Joint items disbursed by the Chief Administrative Officer of the House, Library of Congress, Congressional Printing and Binding, the Superintendent of Documents, and the Capitol Police programs.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following details the rescissions in the accompanying bill:

The accompanying bill contains no rescissions.

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1) of rule XIII of the Rules of the House of Representatives, the following lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

The accompanying bill contains no appropriations not authorized by law.

EARMARKS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no Congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of rule XXI.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year, where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability.

2. The bill includes a number of provisions which place limitations on or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.

3. The bill continues the practice of providing official reception and representation allowances for officers and offices of the Legislative Branch.

4. The bill authorizes disbursement of funds for various agencies.

5. The bill authorizes transfer authority between accounts for certain agencies in the bill.

6. The bill includes language allowing the use of funds for studies and examinations of executive agencies and temporary personnel services. Funds can also be available for reimbursement to agencies for services performed.

7. The bill includes language providing funds for the Family Room, the Superintendent of Garages, Office of Emergency Management, and preparing the Digest of Rules.

8. The bill includes language providing funds for House motor vehicles, interparliamentary receptions, and gratuities.

9. The bill requires unspent funds remaining in Members' Representational Allowances to be used for deficit or debt reduction.

10. The bill includes language allowing for payment to the Secretary of Labor for unemployment compensation.

11. The bill includes language restricting the time period covered for advance payments.

12. The bill authorizes allowances for employees of the Office of the Attending Physician and provides reimbursement to the Department of the Navy.

13. The bill authorizes expenses of the Capitol Police for motor vehicles, communications and other equipment, uniforms, weapons, supplies, materials, training, medical services, forensic services, stenographic services, personal and professional services, the employee assistance program, the awards program, postage, communication services, travel advances, and relocation expenses.

14. The bill provides that the cost of Capitol Police basic training at the Federal Law Enforcement Training Center be paid by the Department of Homeland Security.

15. The bill includes language under the Capitol Police for payment to the Employees' Compensation Fund.

16. The bill includes language under the Office of Compliance for payment of awards and settlements.

17. The bill includes language under the Office of Compliance requiring a semiannual report of disbursements.

18. The bill includes language authorizing voluntary student services for the Congressional Budget Office.

19. The bill allows the Architect of the Capitol to purchase or exchange, maintain, and operate a passenger motor vehicle.

20. The bill includes authorization allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex, and the Folger Shakespeare Library to be credited to the AOC Capitol Power Plant appropriation and made available for obligation.

21. The bill allows the Architect of the Capitol to expend funds to maintain, care for, and operate the National Garden.

22. The bill includes language under the Architect of the Capitol requiring a semiannual report of disbursements.

23. The bill includes language under the Architect of the Capitol related to the use of building authorized by the House Office Building Commission.

24. The bill provides the authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

25. The bill establishes that the amount available for obligation by the Library of Congress is reduced by offsetting collections.

26. The bill provides funds for the digital collections and educational curricula program, the American Folklife Center, and the Civil Rights History Project.

27. The bill allows the Library of Congress to hire or purchase one passenger motor vehicle.

28. The bill allows funds from offsetting collections to be used for the Library's Copyright Office.

29. The bill includes language authorizing the expenditure of receipts, with the exception of salaries and benefits, for the administration of the Copyright Royalty Judges program.

30. The bill contains language which provides that no funds in the Congressional Research Service can be used to publish or prepare material to be issued by the Library of Congress unless approved by the appropriate committees.

31. The bill provides funds to provide newspapers to the blind and physically handicapped.

32. The bill contains language under the Library of Congress regarding non-appropriated funds initiatives.

33. The bill contains language restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Dele-

gates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, limiting the printing of certain documents to a time certain, and authorizing the transfer of unobligated balances.

34. The bill includes authorization of appropriations for Congressional printing and binding.

35. The bill includes language authorizing the Office of Superintendent of Documents to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

36. There is language authorizing the operation of the Government Printing Office revolving fund, and which authorizes travel expenses for advisory councils, the purchase of not more than 12 passenger motor vehicles and that the revolving fund may be used to provide information in any format.

37. The bill includes language relating to the Government Accountability Office, authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109 at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the Government Accountability Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and providing certain benefits, including rental of living quarters in foreign countries. Appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum.

38. There is bill language under the Government Accountability Office that allows for collection of fees for filing bid protests.

39. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

40. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein, or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, either appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

41. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

42. Section 205 authorizes Legislative Branch entities to share the costs of the Legislative Branch Financial Managers Council.

43. Section 206 authorizes the Architect of the Capitol to maintain certain property.

44. Section 207 limits the transfer of funds in this Act.

45. Section 208 prohibits funds in this Act being used to eliminate or restrict staff led guided tours.

46. Section 209 prohibits funds in this Act being used to deliver a printed copy of a bill or resolution to a Member's office.

47. Section 210 prohibits funds in this Act being used to deliver a printed copy of the Congressional Record to a Member's office.

48. Section 211 places a limitation on the amount that Member can spend on a leased vehicle per month.

49. Section 212 places a limitation on printed copies of the US Code to fifty copies for the House of Representatives.

50. Section 213 authorizes commercial use of Union Square.

51. Section 214 provides it is the sense of Congress that Congress should not pass any legislation that authorizes spending cuts that would increase poverty in the United States.

52. Section 215 provides for a spending reduction account, excluding Senate items.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

LEGISLATIVE BRANCH APPROPRIATIONS ACT, 1998

TITLE I—CONGRESSIONAL OPERATIONS

* * * * *

HOUSE OF REPRESENTATIVES

* * * * *

ADMINISTRATIVE PROVISIONS

* * * * *

SEC. 109. (a) There is hereby established an account in the House of Representatives for purposes of making payments of the House of Representatives to the Employees' Compensation Fund under section 8147 of title 5, United States Code[.], and for reimbursing the Secretary of Labor for any amounts paid with respect to unemployment compensation payments for former employees of the House.

* * * * *



**SECTION 101 OF THE LEGISLATIVE BRANCH
APPROPRIATIONS ACT, 1993**

ADMINISTRATIVE PROVISIONS

SEC. 101. (a) * * *

* * * * *

(c)(1) * * *

(2) The headings referred to in paragraph (1) are "House Leadership Offices", "Members" Representational Allowances", "Committee Employees", "Salaries, Officers and Employees", [and "Allowances and Expenses"] *"Allowances and Expenses", the heading for any joint committee under the heading "Joint Items" (to the extent that amounts appropriated for the joint committee are disbursed by the Chief Administrative Officer of the House of Representatives), and "Office of the Attending Physician".*

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**SECTION 1018 OF THE LEGISLATIVE BRANCH
APPROPRIATIONS ACT, 2003**

SEC. 1018. TRANSFER OF DISBURSING FUNCTION. (a) * * *

* * * * *

[(f) WORKER'S COMPENSATION.—

[(1) ACCOUNT.—There shall be established a separate account in the Capitol Police for purposes of making payments for employees of the Capitol Police under section 8147 of title 5, United States Code.

[(2) PAYMENTS WITHOUT FISCAL YEAR LIMITATION.—Notwithstanding any other provision of law, payments may be made from the account established under paragraph (1) of this subsection without regard to the fiscal year for which the obligation to make such payments is incurred.]

* * * * *

CONGRESSIONAL ACCOUNTABILITY ACT OF 1995

* * * * *

**TITLE IV—ADMINISTRATIVE AND JUDICIAL
DISPUTE-RESOLUTION PROCEDURES**

* * * * *

SEC. 415. PAYMENTS.

(a) AWARDS AND SETTLEMENTS.—Except as provided in subsection (c), only funds which are appropriated to an account of the Office in the Treasury of the United States for the payment of awards and settlements may be used for the payment of awards and settlements under this Act. [There are authorized to be appropriated for such account such sums as may be necessary to pay

such awards and settlements.] *There are appropriated for such account such sums as may be necessary to pay such awards and settlements.* Funds in the account are not available for awards and settlements involving the General Accounting Office, the Government Printing Office, or the Library of Congress.

* * * * *

TITLE 5, UNITED STATES CODE

* * * * *

PART III—EMPLOYEES

* * * * *

SUBPART B—EMPLOYMENT AND RETENTION

* * * * *

CHAPTER 31—AUTHORITY FOR EMPLOYMENT

SUBCHAPTER I—EMPLOYMENT AUTHORITIES

* * * * *

§ 3111. Acceptance of volunteer service

(a) * * *

* * * * *

(e)(1) For purposes of this section the term “agency” shall include the Architect of the Capitol. With respect to the Architect of the Capitol, the authority granted to the Office of Personnel Management under this section shall be exercised by the Architect of the Capitol.

(2) *In this section, the term “agency” includes the Congressional Budget Office, except that in the case of the Congressional Budget Office—*

(A) any student who provides voluntary service in accordance with this section shall be considered an employee of the Congressional Budget Office for purposes of section 203 of the Congressional Budget Act of 1974 (relating to the level of confidentiality of budget data); and

(B) the authority granted to the Office of Personnel Management under this section shall be exercised by the Director of the Congressional Budget Office.

* * * * *

SECTION 3555 OF TITLE 31, UNITED STATES CODE

§ 3555. Regulations; authority of Comptroller General to verify assertions

(a) * * *

* * * * *

[(c) The Comptroller General may prescribe procedures for the electronic filing and dissemination of documents and information required under this subchapter. In prescribing such procedures, the Comptroller General shall consider the ability of all parties to achieve electronic access to such documents and records.]

(c) *ELECTRONIC FILING AND DOCUMENT DISSEMINATION SYSTEM.*—

(1) *ESTABLISHMENT AND OPERATION OF SYSTEM.*—*The Comptroller General shall establish and operate an electronic filing and document dissemination system under which, in accordance with procedures prescribed by the Comptroller General—*

(A) *a person filing a protest under this subchapter may file the protest through electronic means; and*

(B) *all documents and information required with respect to the protest may be disseminated and made available to the parties to the protest through electronic means.*

(2) *IMPOSITION OF FEES.*—

(A) *IN GENERAL.*—*The Comptroller General may require each person who files a protest under this subchapter to pay a fee to support the establishment and operation of the electronic system under this subsection, without regard to whether or not the person uses the system with respect to the protest.*

(B) *AMOUNT.*—*The Comptroller General shall establish (and from time to time shall update) a schedule setting forth the amount of the fee to be paid under subparagraph (A).*

(3) *TREATMENT OF AMOUNTS COLLECTED.*—

(A) *ESTABLISHMENT OF ACCOUNT.*—*The Comptroller General shall maintain a separate account among the accounts of the Government Accountability Office for the electronic system under this subsection, and shall deposit all amounts received as fees under paragraph (2) into the account.*

(B) *USE OF AMOUNTS.*—*Amounts in the account maintained under this paragraph shall be available to the Comptroller General, without fiscal year limitation, solely to establish and operate the electronic system under this subsection.*

* * * * *

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: July 18, 2013

Measure: Legislative Branch Appropriations Bill, FY 2014

Motion by: Mr. Bishop

Description of Motion: To undo the 2013/2014 sequester, and require the appointment of conferees on the budget resolution.

Results: Defeated 21 yeas to 27 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Farr
Mr. Honda
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Dr. Graves
Mr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2013 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2014

(Amounts in Thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

TITLE I - LEGISLATIVE BRANCH					
HOUSE OF REPRESENTATIVES					
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker.....	8,679	6,985	6,580	-2,099	-405
Office of the Majority Floor Leader.....	2,847	2,292	2,158	-689	-134
Office of the Minority Floor Leader.....	9,291	7,478	7,044	-2,247	-434
Office of the Majority Whip.....	2,464	1,983	1,868	-596	-115
Office of the Minority Whip.....	1,906	1,534	1,445	-461	-89
Republican Conference.....	1,966	1,582	1,491	-475	-91
Democratic Caucus.....	1,942	1,563	1,473	-469	-90

Subtotal, House Leadership Offices.....	29,095	23,417	22,059	-7,036	-1,358
Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail					
Expenses.....	573,939	577,452	543,919	-30,020	-33,533

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	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Committee Employees					
Standing Committees, Special and Select.....	125,965	126,736	119,376	-6,589	-7,360
Committee on Appropriations (including studies and investigations).....	26,666	26,829	25,271	-1,395	-1,558
Subtotal, Committee employees.....	152,631	153,565	144,647	-7,984	-8,918
Salaries, Officers and Employees					
Office of the Clerk.....	26,114	24,009	24,009	-2,105	---
Office of the Sergeant at Arms.....	12,585	12,662	11,927	-658	-735
Office of the Chief Administrative Officer.....	116,782	123,558	116,002	-780	-7,556
Office of the Inspector General.....	5,045	4,742	4,742	-303	---
Office of General Counsel.....	1,415	1,424	1,341	-74	-83
Office of the Chaplain.....	179	---	---	-179	---

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	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Parliamentarian.....	2,060	2,073	1,952	-108	-121
Office of the Parliamentarian.....	(1,466)	(1,475)	(1,390)	(-76)	(-85)
Compilation of precedents of the House of Representatives.....	(594)	(598)	(562)	(-32)	(-36)
Office of the Law Revision Counsel of the House.....	3,258	5,069	3,088	-170	-1,981
Office of the Legislative Counsel of the House.....	8,814	9,728	9,367	+553	-361
Office of Interparliamentary Affairs.....	859	864	814	-45	-50
Other authorized employees.....	347	442	479	+132	+37
Historian.....	170	---	---	-170	---
Subtotal, Salaries, officers and employees.....	177,628	184,571	173,721	-3,907	-10,850
Allowances and Expenses					
Supplies, materials, administrative costs and Federal tort claims.....	3,696	3,719	3,503	-193	-216
Official mail for committees, leadership offices, and administrative offices of the House.....	201	202	190	-11	-12
Government contributions.....	264,848	266,469	260,995	-3,853	-5,474
Business Continuity and Disaster Recovery.....	17,112	17,217	16,217	-895	-1,000
Transition activities.....	1,722	1,732	1,631	-91	-101
Wounded Warrior program.....	2,500	2,515	2,500	---	-15
Office of Congressional Ethic.....	1,548	1,557	1,467	-81	-90
Miscellaneous items.....	760	765	720	-40	-45
Subtotal, Allowances and expenses.....	292,387	294,176	287,223	-5,164	-6,953
Total, House of Representatives.....	1,225,680	1,233,181	1,171,569	-54,111	-61,612

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2013 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2014

(Amounts in Thousands)

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	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

JOINT ITEMS					
Joint Economic Committee.....	4,203	4,279	3,983	-220	-296
Joint Committee on Taxation.....	10,004	10,065	9,481	-523	-584
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances.	3,400	3,421	3,222	-178	-199
Office of Congressional Accessibility Services.....	1,363	1,387	1,292	-71	-95
	=====	=====	=====	=====	=====
Total, Joint items.....	18,970	19,152	17,978	-992	-1,174
CAPITOL POLICE					
Salaries.....	277,133	297,863	274,511	-2,622	-23,352
General expenses.....	62,004	65,433	55,190	-6,814	-10,243
	=====	=====	=====	=====	=====
Total, Capitol Police.....	339,137	363,296	329,701	-9,436	-33,595
OFFICE OF COMPLIANCE					
Salaries and expenses.....	3,817	4,482	3,617	-200	-865

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CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	43,787	45,700	41,497	-2,290	-4,203
ARCHITECT OF THE CAPITOL					
General administration.....	97,340	100,099	85,286	-12,054	-14,813
Capitol building.....	36,154	61,575	60,421	+24,267	-1,154
Capitol grounds.....	9,852	13,452	13,037	+3,185	-415
House of Representatives buildings:					
House office buildings.....	94,154	109,089	71,622	-22,532	-37,467
House Historic buildings revitalization fund.....	30,000	70,000	70,000	+40,000	---
Capitol Power Plant.....	132,229	122,259	118,334	-13,895	-3,925
Offsetting collections.....	-9,000	-9,000	-9,000	---	---
Subtotal, Capitol Power Plant.....	123,229	113,259	109,334	-13,895	-3,925
Library buildings and grounds.....	46,876	77,016	47,861	+985	-29,155
Capitol police buildings, grounds and security.....	21,500	26,935	18,898	-2,602	-8,037
Botanic garden.....	12,000	12,136	11,372	-628	-764
Capitol Visitor Center:					
CVC Operations.....	21,276	21,702	20,163	-1,113	-1,539
Total, Architect of the Capitol.....	492,381	605,263	507,994	+15,613	-97,269

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	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
LIBRARY OF CONGRESS					
Salaries and expenses.....	420,093	433,830	398,643	-21,450	-35,187
Authority to spend receipts.....	-6,350	-6,350	-6,350	---	---
Subtotal, Salaries and expenses.....	413,743	427,480	392,293	-21,450	-35,187
Copyright Office, salaries and expenses.....	51,650	52,952	50,172	-1,478	-2,780
Authority to spend receipts.....	-34,250	-33,619	-33,619	+631	---
Subtotal, Copyright Office.....	17,400	19,333	16,553	-847	-2,780
Congressional Research Service, Salaries and expenses.	106,790	109,979	101,408	-5,382	-8,571
Books for the blind and physically handicapped					
Salaries and expenses.....	50,674	51,927	48,023	-2,651	-3,904
Total, Library of Congress.....	588,607	608,719	558,277	-30,330	-50,442
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding.....	83,632	79,736	79,736	-3,896	---
Office of Superintendent of Documents, Salaries and expenses.....	31,500	35,823	31,437	-63	-4,386
Government Printing Office Revolving Fund.....	4,000	12,919	3,967	-33	-8,952
Total, Government Printing Office.....	119,132	128,478	115,140	-3,992	-13,338

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GOVERNMENT ACCOUNTABILITY OFFICE					
Salaries and expenses.....	532,686	556,257	518,594	-14,092	-37,663
Offsetting collections.....	-26,404	-31,918	-32,368	-5,964	-450
	=====	=====	=====	=====	=====
Total, Government Accountability Office.....	506,282	524,339	486,226	-20,056	-38,113
OPEN WORLD LEADERSHIP CENTER					
Payment to the Open World Leadership Center Trust Fund.....	8,000	10,061	1,000	-7,000	-9,061
JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT					
Stennis Center for Public Service.....	430	430	---	-430	-430
	=====	=====	=====	=====	=====
Grand total.....	3,346,223	3,543,101	3,232,999	-113,224	-310,102
	=====	=====	=====	=====	=====

ADDITIONAL VIEWS OF NITA LOWEY AND
DEBBIE WASSERMAN SCHULTZ

This bill, like several others that the House Appropriations Committee recently reported, reflects the majority's intransigence against replacing sequestration. We continue to be dismayed by the House Majority's refusal to go to conference on a budget resolution, making it nearly impossible to stop dangerous cuts in investments and to provide workable 302(b) allocations for Appropriations bills. Without an agreement on a top-line, it will be impossible to enact any of the 12 bills. Sequestration was intended to be a mechanism to bring the parties together to address our long-term fiscal challenges. It was never meant to be, in itself, a tool for deficit reduction, and it was certainly never meant to be the basis for a discretionary spending cap in a budget resolution.

Without Senate items, the bill provides \$3.2 billion, which is 3.2 percent less than the fiscal year 2013 enacted level. The bill conforms largely to sequester with the exception of the Architect of the Capitol, which is increased 3.4 percent above the fiscal year 2013 enacted level to address increased infrastructure needs in the Capitol complex.

Within the funding provided for the Architect, \$70 million is provided for the House Historic Buildings Trust Fund to responsibly budget for large renovation costs expected in the near to medium future. The Trust Fund began in fiscal year 2010 "to begin to address known major building requirements to repair and upgrade the historic, iconic buildings and facilities of the U.S. House of Representatives." The Cannon House Office Building, which was finished in 1908 as the first congressional office building, is in need of a major renovation that is estimated to cost \$752.7 million. The Trust Fund will allow Congress to save for this project instead of funding it all at once making it necessary to cut other critical items.

The bill also includes funding for the next phase of the Capitol Dome project at nearly \$16 million. The Dome is a symbol of this Nation's democratic principles, and it is appropriate that this bill ensure that it continue to stand for generations to come.

Just as it is appropriate to maintain the buildings for future generations, it is equally important to invest in the future of this country by attracting the best minds to work for and with Congress on complex issues facing the nation. This bill fails by underfunding the Congressional Research Service, the Office of Compliance, and the Congressional Budget Office (CBO) at the sequestered level. These nonpolitical agencies are the backbone of a smoothly functioning Congress, and Congress cannot do its job effectively unless those agencies are operating at full capacity.

This year the CBO director, Dr. Douglas Elmendorf provided testimony to the subcommittee that, "The proposed budget represents

the amount that CBO believes will be necessary to avoid a further reduction in the information and analysis that the agency provides to the Congress.” Rather than take heed, this bill funds CBO at \$41.5 million, 9 percent below their budget request. Given the prolific number of budget matters facing the Congress, it is shortsighted to underfund Congress’ chief non-partisan budget arbiter.

In addition, while the House continues to keep sequestration in place for House Offices and House Committees, the Senate is proceeding with a bill that adequately funds its own operations. By continuing on the path of sequester, this bill will accelerate the erosion of expertise, morale, and oversight in the U.S. House of Representatives. On May 21, 2013 the Speaker of the House stated on the House floor, “. . . we have a responsibility to the American people to provide oversight of the executive branch.” We agree that Congress’ oversight role was established in the Constitution to provide a check on the executive branch. Unfortunately, House Committees, where most oversight takes place, have been cut 20 percent since fiscal year 2010. We only wish the rhetoric on oversight matched action, and note that Member offices’ ability to serve our constituents has been compromised with budget cuts of 18% over three years.

DEBBIE WASSERMAN SCHULTZ.
NITA M. LOWEY.

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