

Union Calendar No. 325

112TH CONGRESS }
2d Session }

HOUSE OF REPRESENTATIVES

{ REPORT
{ 112-465

R E P O R T

ON THE

SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2013

SUBMITTED BY MR. ROGERS, CHAIRMAN,
COMMITTEE ON APPROPRIATIONS

together with

MINORITY AND ADDITIONAL VIEWS



MAY 8, 2012.—Committed to the Committee of the Whole House on the
State of the Union and ordered to be printed

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LETTER OF SUBMITTAL

HOUSE OF REPRESENTATIVES,
COMMITTEE ON APPROPRIATIONS,
Washington, DC, May 8, 2012.

Hon. JOHN A. BOEHNER,
The Speaker, U.S. House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: By direction of the Committee on Appropriations, I submit herewith the Committee's report on the suballocation of budget allocations for fiscal year 2013.

As required by section 302(b) of the Congressional Budget Act of 1974, this report subdivides the allocation of fiscal year 2013 spending authority to the House Committee on Appropriations established in H. Con. Res. 112 (112th Congress) and the accompanying report, H. Rept. 112-421, as given force and effect by section 2(a) of H. Res. 614 (112th Congress).

Sincerely,

HAROLD ROGERS,
Chairman.

(III)

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2d Session } 112-465

REPORT ON THE SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2013

MAY 8, 2012.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. ROGERS of Kentucky, from the Committee on Appropriations, submitted the following

REPORT

SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2013

The Committee on Appropriations submits the following report on the suballocation of budget allocations for fiscal year 2013 pursuant to section 302(b) of the Congressional Budget Act of 1974.

As required by section 302(b) of the Congressional Budget Act of 1974, this report subdivides the allocation of fiscal year 2013 spending authority to the House Committee on Appropriations established in H. Con. Res. 112 (112th Congress) and the accompanying report, H. Rept. 112-421, as given force and effect by section 2(a) of H. Res. 614 (112th Congress).

SUBALLOCATIONS TO SUBCOMMITTEES FISCAL YEAR 2013 BUDGET AUTHORITY AND OUTLAYS

[In millions of dollars]

Subcommittee	Discretionary		Mandatory	Total
	General Purpose	Overseas Contingencies		
Agriculture, Rural Development, Food and Drug Administration:				
Budget authority	19,405		42,558	61,963
Outlays	22,189		33,003	55,192
Commerce, Justice, Science:				
Budget authority	51,131		328	51,459
Outlays	62,953		358	63,311
Defense:				
Budget authority	519,220	88,480	514	608,214
Outlays	573,828	48,461	514	622,803
Energy and Water Development:				
Budget authority	32,098			32,098
Outlays	40,692			40,692
Financial Services and General Government:				
Budget authority	21,150		21,240	42,390
Outlays	23,939		21,234	45,173
Homeland Security:				
Budget authority	39,117		1,423	40,540
Outlays	44,924		1,431	46,355
Interior, Environment:				
Budget authority	28,000		58	28,058
Outlays	31,058		58	31,116
Labor, Health and Human Services, Education:				
Budget authority	150,002		591,679	741,681
Outlays	162,564		593,169	755,733
Legislative Branch:				
All except Senate:				
Budget authority	3,333		113	3,446
Outlays	3,466		113	3,579
Senate items:				
Budget authority	956		27	983
Outlays	915		27	942
Total Legislative:				
Budget authority	4,289		140	4,429
Outlays	4,381		140	4,521
Military Construction, Veterans Affairs:				
Budget authority	71,747		71,576	143,323
Outlays	79,101	2	71,331	150,434
State, Foreign Operations:				
Budget authority	40,132	8,245	159	48,536
Outlays	49,070	2,662	159	51,891
Transportation, HUD:				
Budget authority	51,606			51,606
Outlays	115,161			115,161
Grand total:				
Budget authority	1,027,896	96,725	729,675	1,854,296
Outlays	1,209,860	51,125	721,397	1,982,382

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: April 25, 2012

Measure: Report on the Suballocation of Budget Allocations, FY 2013

Motion by: Mr. Dicks

Description of Motion: To allocate a total of \$1.047 trillion.

Results: Defeated 20 yeas to 29 nays.

Members Voting Yea

Mr. Bishop
 Ms. DeLauro
 Mr. Dicks
 Mr. Farr
 Mr. Fattah
 Mr. Hinchey
 Mr. Honda
 Mr. Jackson
 Ms. Kaptur
 Ms. Lee
 Ms. McCollum
 Mr. Moran
 Mr. Olver
 Mr. Pastor
 Mr. Price
 Mr. Rothman
 Ms. Roybal-Allard
 Mr. Schiff
 Mr. Serrano
 Mr. Visclosky

Members Voting Nay

Mr. Aderholt
 Mr. Alexander
 Mr. Austria
 Mr. Bonner
 Mr. Calvert
 Mr. Carter
 Mr. Cole
 Mr. Crenshaw
 Mr. Culberson
 Mr. Dent
 Mr. Diaz-Balart
 Mrs. Emerson
 Mr. Flake
 Mr. Frelinghuysen
 Ms. Granger
 Mr. Graves
 Mr. Kingston
 Mr. Latham
 Mr. LaTourette
 Mr. Lewis
 Mrs. Lummis
 Mr. Nunnelee
 Mr. Rehberg
 Mr. Rogers
 Mr. Simpson
 Mr. Wolf
 Mr. Womack
 Mr. Yoder
 Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: April 25, 2012

Measure: Report on the Suballocation of Budget Allocations, FY 2013

Motion by: Mr. Flake

Description of Motion: To allocate a total of \$931 billion.

Results: Defeated 4 yeas to 44 nays.

Members Voting Yea

Mr. Flake
Mr. Graves
Mrs. Lummis
Mr. Yoder

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Austria
Mr. Bishop
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Ms. DeLauro
Mr. Dent
Mr. Diaz-Balart
Mr. Dicks
Mrs. Emerson
Mr. Farr
Mr. Frelinghuysen
Ms. Granger
Mr. Hinchey
Mr. Honda
Mr. Jackson
Ms. Kaptur
Mr. Kingston
Mr. Latham
Mr. LaTourette
Ms. Lee
Mr. Lewis
Ms. McCollum
Mr. Moran
Mr. Nunnelee
Mr. Olver
Mr. Pastor
Mr. Price
Mr. Rehberg
Mr. Rogers
Mr. Rothman
Ms. Roybal-Allard
Mr. Schiff
Mr. Serrano
Mr. Simpson
Mr. Visclosky
Mr. Wolf
Mr. Womack
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: April 25, 2012

Measure: Report on the Suballocation of Budget Allocations, FY 2013

Motion by: Mr. Young

Description of Motion: To approve the suballocations

Results: Adopted 28 yeas to 21 nays.

Members Voting Yea

Mr. Aderholt
 Mr. Alexander
 Mr. Austria
 Mr. Bonner
 Mr. Calvert
 Mr. Carter
 Mr. Cole
 Mr. Crenshaw
 Mr. Culberson
 Mr. Dent
 Mr. Diaz-Balart
 Mrs. Emerson
 Mr. Frelinghuysen
 Ms. Granger
 Mr. Graves
 Mr. Kingston
 Mr. Latham
 Mr. LaTourette
 Mr. Lewis
 Mrs. Lummis
 Mr. Nunnelee
 Mr. Rehberg
 Mr. Rogers
 Mr. Simpson
 Mr. Wolf
 Mr. Womack
 Mr. Yoder
 Mr. Young

Members Voting Nay

Mr. Bishop
 Ms. DeLauro
 Mr. Dicks
 Mr. Farr
 Mr. Fattah
 Mr. Flake
 Mr. Hinchey
 Mr. Honda
 Mr. Jackson
 Ms. Kaptur
 Ms. Lee
 Ms. McCollum
 Mr. Moran
 Mr. Olver
 Mr. Pastor
 Mr. Price
 Mr. Rothman
 Ms. Roybal-Allard
 Mr. Schiff
 Mr. Serrano
 Mr. Visclosky

MINORITY VIEWS OF FULL COMMITTEE RANKING MEMBER
REPRESENTATIVE NORM DICKS

The House subcommittee 302(b) allocations are based on an overall allocation that reneges on our hard-fought agreement for discretionary spending in the Budget Control Act. As my colleagues remember, finding the right balance for discretionary spending in last year's August budget negotiations was not easy. In fact, it was considered a major accomplishment with the eventual compromise passed with the support of 28 Republicans in the Senate and 174 in the House.

That agreement provided the Appropriations Committee with bipartisan allocations for 10 years and allowed the Appropriations Committee to complete its work for FY12, providing one of the few examples of bipartisan cooperation during that session. Many of us on the Appropriations Committee, both Republicans and Democrats, had hoped that the allocations in the BCA meant that we had put the worst of the budget brinkmanship behind us.

That hope didn't last long. In March of this year, the House Budget committee reported an FY13 allocation at \$1.028 trillion, -\$19 billion below what we had agreed to in the BCA and upending the FY 2013 appropriations process before it had a chance to begin.

House Republicans have now put themselves at odds with Senate Republicans, Senate Democrats, The White House, as well as House Democrats. The President has vowed to veto any appropriations bills until House Republicans return to the bipartisan allocation. Senate Minority leader Mitch McConnell just recently reaffirmed his support of the BCA allocation as did Ranking Member Thad Cochran by voting for Senate FY13 subcommittee allocations at the agreed level of \$1.047 trillion. In that markup Senator Cochran noted:

"It is appropriate in my view for the Committee to proceed on the basis of the discretionary caps enacted into law less than nine months ago. Seventy-four Senators did support it including a majority of Members of both parties in the Senate and a majority of Members on both sides of the Committee . . . it is certainly reasonable for us to proceed consistent with the law."

The Democratic objection to re-litigating the Budget Control Act is substantive as well as procedural. Our economy has just begun to show signs of recovery. In stark contrast, several European countries have recently slipped into double-dip recessions with many economists concluding that drastic austerity measures share much of the blame.

Our economic recovery needs the certainty of a functioning budget process as well as continued investments in infrastructure, inno-

vation and the social safety net. The Republican budget allocation undermines both.

Furthermore, these 302(b) allocations protect many subcommittees from austerity, while reserving the brunt of the cuts for the largest domestic discretionary bills; a strategy the President has also threatened with a veto and one that several House Republicans have said publicly they won't accept.

Primarily, funding for the Labor, Health and Human Services bill is woefully inadequate with a proposal that is \$6.3 billion below last year's level. Programs funded in the Labor, HHS and Education bill are vitally important to providing Americans the resources they need in these difficult times: offering crucial child-care assistance for low-income working parents, improving elementary and secondary education, helping students afford a college education, advancing medical research, and assisting workers get the job training they need when unemployment is high. According to the most recent data, the number of Americans living in poverty has risen to its highest level in 52 years. In these tough economic times, we simply must make this bill and these programs a priority.

The allocation for the Interior bill is \$1.7 billion below the President's request, and nearly \$1.2 billion below last year's bill. As far as I know, the need for safe and clean drinking water projects in each of our states did not decline over the past year. Now is certainly not the time to be underfunding this bill either.

For these reasons, I proposed an amendment during full committee consideration of these allocations that brought the committee back to the agreed upon level of \$1.047 trillion. That amendment failed on a party line vote, with many Republican members voting NO who had previously voted in favor of the Budget Control Act just 9 months earlier.

I believe that the position of House Republicans is unsustainable and that by the end of the process we will be back to the agreed upon allocation of \$1.047 trillion with their breach of trust having only served to slow the process down.

NORM DICKS.

ADDITIONAL VIEWS OF REPRESENTATIVE FLAKE

The coming months will require every member of Congress to face difficult decisions and make tough choices. However, with the adoption of these fiscal year 2013 302(b) allocations, the House Appropriations Committee runs the risk of illustrating that it is out of touch with the dire fiscal reality the nation is facing.

The national debt has passed the \$15 trillion mark and continues to climb, and the \$1.2 trillion dollar deficit expected this year marks the fourth consecutive year that the federal government is deficit-spending at levels over one trillion dollars. I opposed the proposed spending allocations because they fail to fully realize the new fiscal realities that our nation faces.

I commend the House of Representatives for adopting this year's Ryan budget and capping the coming year's discretionary spending at \$1.028 trillion. However, the fiscal year 2013 302(a) allocation passed on the House floor is a spending ceiling, not a floor. This committee is not bound to spend up to that level. The Appropriations Committee has the rare opportunity of setting levels of spending. I believe the committee owes it to the taxpayers to seek the deepest level of reductions in discretionary spending possible.

During consideration of the 302(b) allocations, I offered an amendment with alternative subcommittee allocations that would have cut total discretionary spending by an additional \$97 billion and brought total discretionary spending to \$931 billion for fiscal year 2013. That spending level is consistent with the discretionary spending cap included in the Republican Study Committee alternative budget offered earlier this year. It is representative of a more fiscally sound path forward for this coming year and was supported by a majority of the Republican Conference.

Many states and local governments around the country are required to balance their budgets on an annual basis and have been forced to make some extremely tough decisions these past few years. Unfortunately, the federal government has no such balanced budget requirement and continues to spend without restraint. Now is the time to show the American people that Congress is serious about fiscal responsibility and reducing the size and scope of the federal government. I submit that the 302(b) allocations adopted by the Committee miss that mark.

JEFF FLAKE.

○