

## Calendar No. 103

111TH CONGRESS }  
1st Session }

SENATE

{ REPORT  
{ 111-44

---

---

### DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2010

—————  
JULY 9, 2009.—Ordered to be printed  
—————

Mr. LEAHY, from the Committee on Appropriations,  
submitted the following

### REPORT

[To accompany S. 1434]

The Committee on Appropriations reports the bill (S. 1434) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2010, and for other purposes, reports favorably thereon and recommends that the bill do pass.

#### *Amounts in new budget authority*

Total of bill as reported to the Senate .....	\$48,858,900,000
Amount of 2009 appropriations .....	50,758,813,000
Amount of 2010 budget estimate .....	52,202,963,000
Bill as recommended to Senate compared to—	
2009 appropriations .....	– 1,899,913,000
2010 budget estimate .....	– 3,344,063,000

## CONTENTS

---

	Page
Glossary of Terms .....	4
Public Law References .....	6
Introduction .....	7
Summary of Estimates .....	7
Title I:	
Department of State:	
Diplomatic and Consular Programs .....	11
Civilian Stabilization Initiative .....	16
Capital Investment Fund .....	17
Office of Inspector General .....	17
Educational and Cultural Exchange Programs .....	17
Representation Allowances .....	19
Protection of Foreign Missions and Officials .....	19
Embassy Security, Construction, and Maintenance .....	20
Emergencies in the Diplomatic and Consular Service .....	20
Buying Power Maintenance Account .....	20
Repatriation Loans Program Account .....	21
Payment to the American Institute in Taiwan .....	21
Payment to the Foreign Service Retirement and Disability Fund .....	21
International Organizations:	
Contributions to International Organizations .....	21
Contributions for International Peacekeeping Activities .....	22
International Commissions:	
International Boundary and Water Commission, United States and Mexico .....	22
American Sections, International Commissions .....	23
International Fisheries Commission .....	23
Related Agency:	
Broadcasting Board of Governors .....	24
Related Programs:	
The Asia Foundation .....	25
United States Institute of Peace .....	26
Center for Middle Eastern-Western Dialogue Trust Fund .....	26
Eisenhower Exchange Fellowship Program .....	26
Israeli Arab Scholarship Program .....	26
East-West Center .....	26
National Endowment for Democracy .....	27
Other Commissions:	
Commission for the Preservation of America's Heritage Abroad .....	28
Commission on International Religious Freedom .....	28
Commission on Security and Cooperation in Europe .....	28
Congressional-Executive Commission on the People's Republic of China .....	28
United States-China Economic and Security Review Commission .....	28
Title II:	
United States Agency for International Development:	
Operating Expenses .....	29
Capital Investment Fund .....	29
Office of Inspector General .....	30
Title III:	
Bilateral Economic Assistance:	
Global Health and Child Survival .....	31
Development Assistance .....	36

	Page
Title III—Continued	
Bilateral Economic Assistance—Continued	
International Disaster Assistance .....	46
Transition Initiatives .....	46
Emergency Crises Fund .....	46
Development Credit Authority .....	47
Economic Support Fund .....	47
Democracy Fund .....	54
Assistance for Europe, Eurasia and Central Asia .....	55
Department of State:	
International Narcotics Control and Law Enforcement .....	56
Nonproliferation, Anti-terrorism, Demining, and Related Programs ...	61
Migration and Refugee Assistance .....	63
United States Emergency Refugee and Migration Assistance Fund ....	64
Independent Agencies:	
Peace Corps .....	64
Millennium Challenge Corporation .....	65
Inter-American Foundation .....	66
African Development Foundation .....	66
Department of the Treasury:	
International Affairs Technical Assistance .....	66
Debt Restructuring .....	67
Title IV:	
International Security Assistance:	
Peacekeeping Operations .....	68
International Military Education and Training .....	68
Foreign Military Financing Program .....	69
Title V:	
Multilateral Assistance:	
International Organizations and Programs .....	72
International Financial Institutions:	
Global Environment Facility .....	73
Contribution to the International Development Association .....	73
Contribution to the Clean Technology Fund .....	73
Contribution to the Strategic Climate Fund .....	73
Contribution to the Inter-American Development Bank .....	74
Contribution to the Enterprise for the Americas Multilateral Invest- ment Fund .....	74
Contribution to the Asian Development Fund .....	74
Contribution to the African Development Fund .....	74
Contribution to the International Fund for Agricultural Develop- ment .....	74
Title VI:	
Export and Investment Assistance:	
Export-Import Bank of the United States .....	75
Overseas Private Investment Corporation .....	75
Trade and Development Agency .....	75
General Provisions .....	77
Compliance With Paragraph 7, Rule XVI of the Standing Rules of the Sen- ate .....	79
Compliance With Paragraph 7(c), Rule XXVI of the Standing Rules of the Senate .....	80
Compliance With Paragraph 12, Rule XXVI of the Standing Rules of the Senate .....	80
Budgetary Impact of Bill .....	86
Disclosure of Congressionally Directed Spending Items .....	86

## GLOSSARY OF TERMS

ACAP—Afghan Civilian Assistance Program  
ACP—Andean Counterdrug Programs  
AEECA—Assistance for Europe, Eurasia and Central Asia  
ASHA—American Schools and Hospitals Abroad  
BBG—Broadcasting Board of Governors  
BEP—Biosecurity Engagement Program  
CICIG—International Commission Against Impunity in Guatemala  
CIF—Capital Investment Fund  
CIPA—Contributions for International Peacekeeping Activities  
CRC—Civilian Response Corps  
CRSP—Collaborative Research Support Program  
CSI—Civilian Stabilization Initiative  
CTBT—Comprehensive Nuclear Test Ban Treaty  
DA—Development Assistance  
DCA—Development Credit Authority  
DF—Democracy Fund  
DLI—Development Leadership Initiative of the U.S. Agency for International Development  
DRL—Bureau of Democracy, Human Rights and Labor, Department of State  
DRC—Democratic Republic of the Congo  
ERMA—Emergency Refugee and Migration Assistance Fund  
ECF—Emergency Crises Fund  
ESF—Economic Support Fund  
FAA—Foreign Assistance Act of 1961  
FARC—Revolutionary Armed Forces of Colombia  
FBI—Federal Bureau of Investigation  
FMF—Foreign Military Financing  
FSU—Independent States of the Former Soviet Union  
GAO—Government Accountability Office  
GAVI—Global Alliance for Vaccines and Immunization  
GEF—Global Environmental Facility  
GHCS—Global Health and Child Survival  
GLFC—Great Lakes Fishery Commission  
HIPC—Heavily Indebted Poor Countries  
HRDF—Human Rights and Democracy Fund  
IAF—Inter-American Foundation  
IBO—International Broadcasting Operations  
IAEA—International Atomic Energy Commission  
IDA—International Disaster Assistance  
IDB—Inter-American Development Bank  
IDD—Iodine Deficiency Disorder  
IDP—Internally Displaced Person  
IFAD—International Fund for Agricultural Development  
IFI—International Financial Institution

ILEA—International Law Enforcement Training Academies  
 IMET—International Military Education and Training  
 IMF—International Monetary Fund  
 INCLE—International Narcotics Control and Law Enforcement  
 IO&P—International Organization and Programs  
 IT—Information Technology  
 ITF—International Trust Fund for Demining and Mine Victims  
 Assistance  
 LES—Locally Employed Staff  
 LWVF—Patrick Leahy War Victims Fund  
 MBN—Middle East Broadcasting Networks  
 MCC—Millennium Challenge Corporation  
 MEPI—Middle East Partnership Initiative  
 MERC—Middle East Regional Cooperative  
 MFO—Multinational Force and Observers  
 MIA—Missing in Action  
 MIF—Multilateral Investment Fund  
 MRA—Migration and Refugee Assistance  
 NADR—Nonproliferation, Anti-Terrorism, Demining and Related  
 Programs  
 NATO—North Atlantic Treaty Organization  
 NEC—New Embassy Compound  
 NED—National Endowment for Democracy  
 NGO—Nongovernmental Organization  
 NOAA—National Oceanic and Atmospheric Administration  
 NSP—National Solidarity Program  
 OAS—Organization of American States  
 OBO—Bureau of Overseas Buildings Operations  
 OCB—Office of Cuba Broadcasting  
 ODG—USAID Office of Democracy and Governance  
 OES—Bureau of Oceans and International Environment and Sci-  
 entific Affairs, Department of State  
 OFDA—Office of Foreign Disaster Assistance  
 OGAC—Office of the Global AIDS Coordinator  
 OIG—Department of State, Office of Inspector General  
 OMB—Office of Management and Budget  
 OPCW—Organization for the Prohibition of Chemical Weapons  
 OPIC—Overseas Private Investment Corporation  
 OSCE—Organization for Security and Cooperation in Europe  
 PEPFAR—President’s Emergency Plan for AIDS Relief  
 PKO—Peacekeeping Operations  
 PRC—People’s Republic of China  
 PRT—Provincial Reconstruction Team  
 PVO—Private Voluntary Organization  
 PVS—Partner Vetting System  
 RFA—Radio Free Asia  
 RFE/RL—Radio Free Europe/Radio Liberty  
 SEED—Assistance for Eastern European and Baltic States  
 TB—Tuberculosis  
 TDA—Trade and Development Agency  
 TI—Transition Initiatives  
 TSTCP—Trans-Sahara Counter-Terrorism Partnership  
 U.N.—United Nations  
 UNAIDS—Joint United Nations Program on HIV/AIDS

UNDF—United Nations Democracy Fund  
 UNFPA—United Nations Population Fund  
 UNICEF—United Nations Children’s Fund  
 UNIFEM—United Nations Development Fund for Women  
 USAID—United States Agency for International Development  
 USIP—United States Institute for Peace  
 UXO—Unexploded Ordnance  
 VFP—Volunteers for Prosperity  
 VOA—Voice of America  
 WFP—World Food Program  
 WHO—World Health Organization  
 WTO—World Trade Organization  
 XDR—Extensively Drug Resistant

#### PUBLIC LAW REFERENCES

Public Law 111–32—Supplemental Appropriations Act, 2009.  
 Public Law 111–8—Omnibus Appropriations Act, 2009.  
 Public Law 111–5—American Recovery and Reinvestment Act of 2009.  
 Public Law 110–417—Duncan Hunter National Defense Authorization Act for Fiscal Year 2009.  
 Public Law 110–346—North Korean Human Rights Reauthorization Act of 2008.  
 Public Law 110–252—Supplemental Appropriations Act, 2008.  
 Public Law 109–163—National Defense Authorization Act for Fiscal Year 2006.  
 Public Law 109–121—Senator Paul Simon Water for the Poor Act of 2005.  
 Public Law 107–228—Foreign Relations Authorization Act, Fiscal Year 2003.  
 Public Law 106–386—Victims of Trafficking and Violence Protection Act of 2000.  
 Public Law 106–113—Consolidated Appropriations Act, 2000.  
 Public Law 106–87—Torture Victims Relief Reauthorization Act of 1999.  
 Public Law 96–465—Foreign Service Act of 1980.

## INTRODUCTION

### SUMMARY TABLE: AMOUNTS IN NEW BUDGET AUTHORITY

[In thousands of dollars]

Item	Budget request	Committee recommendation	Committee recommendation compared with budget request increase (+) or decrease (-)
Title I—Department of State and Related Agency, Administration of Foreign Assistance .....	17,355,298	16,165,550	- 1,189,748
Title II—United States Agency for International Development, Administration of Foreign Assistance .....	1,698,300	1,648,300	- 50,000
Title III—Bilateral economic assistance .....	24,871,347	24,109,005	- 762,344
Title IV—International security assistance .....	5,681,073	4,425,650	- 1,255,423
Title V—Multilateral assistance .....	2,697,855	2,609,305	- 88,550
Title VI—Export and investment assistance .....	- 100,910	- 98,910	- 2,000
Title VII—General Provisions .....			
Total .....	52,202,963	48,858,900	- 3,344,063

### SUMMARY OF ESTIMATES

The Committee recommendation for the fiscal year 2010 budget for the activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$48,700,000,000 in new discretionary budget authority, which is \$1,901,713,000 below the fiscal year 2009 enacted level, including supplemental appropriations and \$3,344,063,000 below the fiscal year 2010 budget request. An additional \$158,900,000 is for mandatory spending. The Committee notes that in fiscal year 2009, \$3,679,500,000 in supplemental appropriations was provided in Public Law 110-252, \$602,000,000 was provided in Public Law 111-5, and \$9,700,213,000 was provided in Public Law 111-32, including \$2,534,375 for fiscal year 2010 requests.

#### FOREIGN ASSISTANCE AND DIPLOMACY

The Committee is aware of the importance of ensuring that foreign assistance is targeted, efficient, and effective in furthering the interests of the United States abroad. This requires ongoing oversight and reform of programs and implementers by both the executive branch and Congress. The Committee has endeavored to provide this oversight and reform in the fiscal year 2010 act and accompanying report.

Foreign assistance and diplomacy are essential to safeguarding the Nation's security, whether through military assistance programs that meet the needs of our allies in troubled regions, public diplomacy programs that serve to counter the misinformation spread by our adversaries, agriculture programs that provide food security, health programs that control the spread of communicable

diseases and save lives in the most desolate and desperate of places, or education and training programs that help develop the skills of future generations. The return on the investments in these programs often takes years. Acts of international terrorism against the United States over the past two decades and the recent H1N1 pandemic underscore the absolute need for such programs—and deft diplomacy.

The failure of foreign assistance programs and diplomacy is costly to the taxpayer and the men and women called upon to serve in harm's way. The Committee continues its investments in personnel and training at the Department of State and USAID to sharpen the Nation's diplomatic and development edge.

#### COUNTRY OVERVIEWS

In its review of the fiscal year 2010 budget request, the Committee identified countries of interest, several of which are discussed below:

*Afghanistan.*—The Committee recommends \$2,761,500,000 for assistance for Afghanistan from all accounts in this act, which is equal to the budget request.

The Committee notes the substantial investment in Afghanistan's development to date, and shares the view of the Department of State's Special Representative for Afghanistan and Pakistan that improvements in these programs and activities are needed. The Committee remains concerned with factors that undermine progress in that country, including: violence against the Afghan people by the Taliban and other extremists; weak and ineffective governance; allegations of official corruption; expensive and uncoordinated aid programs; human rights abuses including oppression of women and girls; and illicit poppy cultivation and drug trafficking. The Committee expects the Government of Afghanistan to do its share in defeating terrorism and providing a safe and stable country for its citizens. To help the Government of Afghanistan accomplish these goals, the Department of State and USAID should bolster Afghan ownership of the country's development and work with Afghans to plan and implement programs.

*Burma.*—The Committee recommends \$39,850,000 for Burma programs from all accounts in this act, which is \$3,000,000 above the budget request.

The Committee shares the view of the Department of State and NGO community that more must be done to help the people of Burma who have long been repressed by a military junta that does not provide for basic needs. The Committee recognizes the difficult and controlled programmatic environment inside Burma and along Burma's borders with Thailand and India, and appreciates the dedication and service of those providing assistance. The Committee underscores that the root of Burma's problems are political in nature, and any effective resolution requires the full participation of the National League for Democracy and the ethnic nationalities.

*Cambodia.*—The Committee recommends \$72,770,000 for assistance for Cambodia from all accounts in this act, which is equal to the budget request.



The Committee does not recognize Cambodia as a functioning democracy, and notes that official corruption and weak rule of law perpetuate a cycle of poverty, which is exacerbated by the global economic crisis. Nonetheless, the Committee supports continued investment in that country, particularly given its unique horrific past, and understands that weak states like Cambodia can become a safe haven for terrorists and other criminal elements. The Committee notes the positive steps taken by the Government of Cambodia to investigate and prosecute cases of human trafficking.

*Egypt.*—The Committee recommends \$1,295,200,000 for assistance for Egypt, which, when combined with funding appropriated in Public Law 111–32 to meet fiscal year 2010 requirements, equals the budget request. An additional \$50,000,000 was also included in Public Law 111–32 under the ESF heading.

The Committee notes the importance of Egypt to United States security interests in the region, especially regarding peace between Israelis and Palestinians. The Committee encourages continued partnership on mutual concerns, particularly economic and political reforms, human rights, and counterterrorism. The Committee includes language providing for an endowment that could serve as a lasting source of support for this bilateral relationship.

*Indonesia.*—The Committee recommends \$207,100,000 for assistance for Indonesia from all accounts in this act, which is \$2,770,000 above the budget request.

The Committee endorses the administration's efforts to build a comprehensive partnership with Indonesia that will serve to strengthen the bilateral relationship. The Committee supports increased cooperation in areas of mutual interest, including security, economic development, environmental protection, military and judicial reform, and human rights. The Committee recognizes the advancement of democracy in that country. The Committee also supports the return of the Peace Corps to Indonesia. The Committee remains concerned with the lack of progress in bringing to justice military officers credibly alleged to have committed violations of human rights.

*Iran.*—The Committee recommends \$40,000,000 under the ESF heading for programs and activities to support reforms in Iran, and to counter Iranian influence throughout the Middle East region.

The Committee underscores its support for the aspirations of the people of Iran for representative governance, and notes the growing illegitimacy of the ruling clerics and incumbent officials in Iran and abroad.

*Iraq.*—The Committee recommends \$459,300,000 for assistance for Iraq in title III of this act, which is \$40,700,000 below the budget request.

The near-term challenges for Iraq are significant, and include the need to maintain security and stability during a period of reduction of U.S. Armed Forces, and to conduct credible and competitive national elections. Responsible and visionary Iraqi leadership is essential in furthering the development of a peaceful and stable country in which citizens can live without violence and fear. The Committee provides authority to the Secretary of State to make available additional FMF assistance for border security for countries in

the Middle East region, such as Jordan, should the situation in Iraq deteriorate significantly.

*Israel.*—The Committee recommends \$2,220,000,000 for assistance for Israel, which when combined with funding appropriated in Public Law 111–32 to meet fiscal year 2010 requirements, equals the budget request. The Committee continues to recognize the important relationship between the United States and Israel, and of United States leadership in helping to resolve the Israeli-Palestinian conflict.

*Jordan.*—The Committee recommends \$542,950,000 for assistance for Jordan, a key U.S. ally in a troubled region, from all accounts in this act, which when combined with funding appropriated in Public Law 111–32 to meet fiscal year 2010 requirements, equals the budget request.

*Mongolia.*—The Committee recommends up to \$8,850,000 for assistance for Mongolia in title III of this act, which is \$1,700,000 above the budget request. Funds are provided under the ESF heading to initiate partnerships on regional issues of mutual interest.

*North Korea.*—The Committee does not recommend \$98,000,000 requested for energy-related assistance for North Korea.

The Committee recognizes that political leadership transition in closed societies are often disruptive, more so as Pyongyang aspires to be a nuclear power. The Committee encourages the PRC and Russia to play a constructive role in encouraging North Korea to denuclearize.

*Pakistan.*—The Committee recommends \$1,280,000,000 for assistance for Pakistan in title III of this act, which is equal to the budget request. Funds are also provided in title IV for security assistance, in addition to the \$700,000,000 provided for Pakistan under the Pakistan Counterinsurgency Capability Fund in Public Law 111–32.

The Committee strongly encourages the Government of Pakistan to redouble efforts to address the myriad challenges that give rise and opportunity to extremism in that country, including the lack of education and economic opportunities, corruption, poor governance, and human rights abuses. Assistance provided in this act and prior appropriations acts can only be effective if the Government of Pakistan demonstrates sustained political will to address these challenges, and to meet the basic needs of its citizens. The Committee expects Pakistan to demonstrate such will in the future, and to constructively engage with neighbors in the region to improve the political, security, and economic situation. The Committee also anticipates the administration may submit budget requests for assistance for Pakistan in the future to meet humanitarian needs arising from conflict.

*Philippines.*—The Committee recommends \$142,000,000 for assistance for the Philippines from all accounts in this act, which is \$17,650,000 above the budget request.

The Committee appreciates the relationship between the United States and the Philippines, and recommends assistance for programs and activities that support economic development, good governance, and the rule of law. In addition, assistance is provided to strengthen the bilateral military and security relationship to counter terrorism in the region.

TITLE I  
DEPARTMENT OF STATE AND RELATED AGENCY  
DEPARTMENT OF STATE

The Committee recommends a total of \$16,165,550,000 for the Department of State and the Broadcasting Board of Governors.

ADMINISTRATION OF FOREIGN AFFAIRS  
DIPLOMATIC AND CONSULAR PROGRAMS  
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	<sup>1</sup> \$7,153,108,000
Budget estimate, 2010 .....	8,960,016,000
Committee recommendation .....	8,227,000,000

<sup>1</sup>The enacted level includes \$5,360,318,000 from Public Law 111-8, \$704,900,000 from Public Law 110-252, \$90,000,000 from Public Law 111-5, and \$997,890,000 from Public Law 111-32, of which \$374,375,000 is for programs and activities requested for fiscal year 2010.

The Committee recommends \$8,227,000,000 for Diplomatic and Consular Programs, which is \$773,016,000 below the budget request and \$1,073,892,000 above the fiscal year 2009 level. Of these funds, \$1,595,000,000 is for worldwide security protection and \$500,278,000 is for public diplomacy activities. The Committee recommendation separates the functions funded under this heading to provide more transparency in the uses of funds. However, the Department of State may reprogram funds as necessary, subject to consultation with the Committee.

*Human Resources.*—The Committee recommends \$2,667,130,000 for all American salaries at overseas and domestic United States diplomatic missions, including \$124,923,000 for additional new positions and requisite training under the Human Resources Initiative, as requested.

*Overseas Programs.*—The Committee recommends \$2,495,158,000 for the operational programs of regional bureaus of the Department of State. Regional bureaus are responsible for managing U.S. foreign policy through bilateral and multilateral relationships. Funds support U.S. Embassies, consulates, and other diplomatic posts worldwide.

*Diplomatic Policy and Support.*—The Committee recommends \$892,012,000 for the operational programs of the functional bureaus of the Department of State to provide overall policy direction, coordination and program management among U.S. missions abroad.

*Security Programs.*—The Committee recommends \$2,172,700,000 for the operation of security programs, including \$1,374,160,000 for worldwide security protection to protect diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and in-

formation. An additional \$220,840,000 is included within the Human Resources function for salaries to make up the total amount in this act for worldwide security protection, \$1,595,000,000.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

DIPLOMATIC AND CONSULAR PROGRAMS

[Budget authority in thousands of dollars]

Program	Fiscal year 2010 request	Committee recommendation	Change from request
Human Resources .....	2,676,087	2,667,130	- 8,957
Public Diplomacy American Salaries (non-add) .....	138,075	138,075	.....
WSP Current Services American Salaries (non-add) .....	229,797	220,840	- 8,957
Human Resources Initiative—565 Positions (non-add) .....	124,923	124,923	.....
Overseas Programs .....	2,777,479	2,495,158	- 282,321
Public Diplomacy Programs (non-add) .....	381,800	382,000	200
Ambassador's Fund for Cultural Preservation (non-add) .....	2,000	6,000	4,000
Cultural Antiquities Task Force (non-add) .....	n/a	1,000	1,000
Office of Global Women's Issues (non-add) .....	516	2,000	1,484
Afghanistan Airwing (non-add) .....	60,000	35,000	- 25,000
Diplomatic Policy and Support .....	917,917	892,012	- 25,905
Office of the Secretary (non-add) .....	116,558	116,558	.....
Democracy, Human Rights and Labor (non-add) .....	20,659	20,659	.....
Trafficking in Persons (non-add) .....	5,010	12,000	6,990
Oceans and International Environmental and Scientific Affairs (non-add) .....	36,917	36,917	.....
Bureau of Intelligence and Research .....	62,879	63,879	+ 1,000
Security Programs .....	2,588,533	2,172,700	- 415,833
WSP (non-add) .....	1,418,203	1,374,160	- 44,043
Subtotal, Appropriated in Public Law 111-32 for fiscal year 2010 programs and activities .....	.....	374,375	.....
Total, Diplomatic and Consular Programs .....	8,960,016	8,227,000	- 733,016
Total, Worldwide Security Programs .....	1,648,000	1,595,000	- 53,000
Total, Public Diplomacy Activities .....	506,278	506,278	.....
Direct Appropriations .....	500,278	500,278	.....
Fees .....	6,000	6,000	.....

PROGRAM ISSUES

*Airwing.*—The Committee provided \$25,000,000 for the Department of State's Afghanistan airwing in Public Law 111-32, an amount that exceeded the supplemental budget request by \$25,000,000. The Committee therefore recommends \$35,000,000 for such purposes in fiscal year 2010, which is \$25,000,000 below the budget request.

The Committee expects the Department of State and USAID to continue to follow the airwing directives, including inter-agency coordination and communications interoperability, contained in Public Law 111-32.

*Cultural Heritage.*—The Committee recommends \$7,500,000 to preserve cultural heritage, of which \$6,000,000 is for the Ambassador's Fund for Cultural Preservation and \$1,000,000 is for the Cultural Antiquities Task Force. This is an increase of \$1,000,000 above the budget request, to support at least two large projects of

historic cultural significance. The Department of State should consult with the Committee prior to the obligation of funds.

*Diplomatic Security.*—The Committee recognizes the important role of Diplomatic Security to protect personnel, facilities, and information in the United States and abroad, and encourages the Department of State to adequately address issues raised in the Office of Inspector General Report Number ISP-I-09-16, April 2009.

The Committee provided \$13,375,000 in Public Law 111-32 for a diplomatic security training facility, an amount that exceeded the budget request by \$13,375,000. The Committee therefore recommends no funding for such purposes in fiscal year 2010.

*Information Technology.*—The Committee supports the budget request for IT salaries and programs, including for cybersecurity, and encourages the Department of State to coordinate such activities with USAID and other Federal agencies, as appropriate. Given the inherent international functions of diplomacy and development, the Committee believes the Department of State and USAID to be particularly vulnerable to cyber attacks.

*Intelligence and Research.*—The Committee supports the budget request for 15 new positions in the Bureau of Intelligence and Research, and recommends an additional \$1,000,000 to support six additional analysts for priority countries.

*Iraq Operations.*—The Committee notes that the Department of State estimates the monthly costs for Iraq operations at \$130,100,000, a rate that is 14 times greater than the estimated monthly costs for current Afghanistan operations. The Committee believes this amount is not sustainable, and drains resources from other Department of State priorities overseas.

The Committee provided \$486,000,000 for Department of State operations in Iraq in Public Law 111-32, an amount that exceeded the budget request by \$336,000,000. The Committee recommends \$1,100,000,000 for such purposes in fiscal year 2010.

The Committee directs that the overhead cover security standard for all buildings and facilities located on the NEC in Baghdad shall meet uniform requirements, as established by the Department of State. To the extent Department of State real estate is provided for another department or agency's exclusive use, that department or agency is responsible for meeting such standard.

*Labor Officers.*—The Committee is concerned that a number of labor officer posts at U.S. missions overseas have been vacant in recent years. Labor officers play a critical role in reporting on the worst forms of child labor and human trafficking, freedom of association, and labor rights compliance among trading partners. The Committee supports designation of personnel to these vacant posts and the allocation of greater resources in support of labor diplomacy.

*Locally Employed Staff.*—According to the Department of State's June 2009 report "Trends in Overseas Staffing and Support for Chiefs of Mission", over 56,000 LES work in U.S. missions overseas, an increase of 1.8 percent above the calendar year 2008 level. Embassies in Sudan, Pakistan, Afghanistan, China, Mexico, Ethiopia, South Africa, India, Ghana and Canada have all had significant increases in LES positions over the past 2 years. Embassies

in Belgium, Nepal, Bolivia, the Dominican Republic, Germany, Iraq and Eritrea have all had decreases during the same period.

The Committee appreciates the support provided by LES to Embassy operations and programs, and recognizes that they often possess invaluable institutional knowledge on policies and procedures at their respective missions. The Committee is aware, however, that LES may serve without adequate salary increases and/or at less-than-prevailing wages and compensation packages, resulting in attrition. Hiring new LES may pose significant challenges if improvements are not made in compensation. The Committee endorses the recommendations of the Office of the Inspector General on LES compensation issues contained in Report Number ISP-I-09-44, April 2009.

To begin to address the challenges posed by LES compensation, the Committee recommends \$695,000,000 for LES salaries (excluding those under the Local Guard Program), and authorizes the use of such funds for awards and special benefits, including compensation should LES be killed in the line of duty. The Committee requires the Secretary of State to consult on the proposed guidelines for awards and special benefits for LES.

*Office of Global Women's Issues.*—The Committee recommends \$2,000,000 for the Office of Global Women's Issues in fiscal year 2010. The Committee supports efforts by this Office to integrate gender issues into assistance programs across all sectors of development and to generate public-private partnerships to assist women and girls. The Committee recognizes that gender issues can be addressed by assistance programs provided through Federal agencies involved in development, and directs the Ambassador-at-Large for Global Women's Issues to consult with USAID, the Departments of Agriculture, Defense, Health and Human Services, Justice, and other relevant Federal agencies to establish metrics identifying the benefits accrued for women globally by U.S. assistance.

*Personnel and Training.*—The Department of State has undertaken several initiatives to increase personnel and training to reverse the effects of the downsizing that occurred in the 1990s, and to strengthen the diplomatic corps following the September 11, 2001 attacks on the United States, including: the Diplomatic Readiness Initiative (2002–2004); Transformational Diplomacy/Global Repositioning (2006–2008); and the Human Resources Initiative (2008 to the present). However, the sustained impact of these initiatives has been eroded by significant personnel needs in Iraq and Afghanistan, which created vacancies in key regions such as South and Central Asia, Southeast Asia, Africa, and the Western Hemisphere. The Committee notes that 2008 data from the Department of State indicates 1,619 vacancies worldwide, and several hundred positions filled by below-grade personnel or personnel sent to the field without adequate training.

The Committee supports the budget request for the Human Resources Initiative, which will provide an additional 565 positions, including 332 to expand the Department's overseas presence. The Committee also supports the budget request for an additional 661 positions. The Committee directs the Secretary of State to submit a report on the overall fiscal year 2010 requirements, including

how such personnel and training contribute to a projected 3-year strategy for personnel growth, training and funding requirements for the Department. The Committee restricts the obligation of funds for new positions on the submission of this strategy document, which should serve as a detailed blueprint for the Human Resources Initiative.

*Public Diplomacy.*—The Committee recommends a total of \$506,278,000 for public diplomacy programs, to be funded through direct appropriations and Department of State fees.

While the Committee supports English Access Microscholarship, the Committee directs the Bureau of Education and Cultural Affairs to bolster follow-up activities for EAM alumni to maximize the impact of this program.

The Committee recommends the Department of State continue to support public diplomacy activities in Pakistan that train madrassa leaders, helping them improve the quality of education, expand education to include scientific and social disciplines, adopt pedagogy that develop critical thinking skills among students, and encourage adherence to the principles of tolerance and human rights in Islam. The Committee recommends that the Department also consider supporting English language training for madrassa leaders.

*Tibet.*—The Committee recognizes the important role played by the Special Coordinator for Tibetan Issues in implementing Tibet programs and policies. The Committee urges the Secretary of State to continue to provide support for the Coordinator in carrying out the broad responsibilities detailed in section 621(d) of Public Law 107–228, as well as for convening coordinating meetings for appropriate U.S. Government agencies, NGOs, and representatives of the Tibetan leadership.

*Trafficking in Persons.*—The Committee recommends \$12,000,000 for the Office to Monitor and Combat Trafficking in Persons, which is \$6,990,000 above the budget request.

#### REPORTS

*Public Diplomacy.*—The Committee is concerned with limited public access to Information Resource Centers that were moved onto U.S. Embassy compounds, 40 percent of which are accessible by appointment only and 11 percent of which have no public access at all. The Secretary of State shall submit a report to the Committee not later than 90 days after enactment of this act that assesses the security implications and public diplomacy gains of establishing U.S. public diplomacy facilities in locations that maximize their use, consistent with the authority given to the Secretary under section 606(a)(2)(B) of Appendix G of Public Law 106–113 to waive certain requirements of that act.

*Security Requirements and Programs.*—The Secretary of State shall submit a report to the Committee on Appropriations not later than 90 days after enactment of this act describing guidelines used by the Department of State to consider the cost-benefit ratio of the conduct (including oversight) of foreign assistance and public diplomacy programs in Iraq and Afghanistan, and the security requirements for such programs. The Committee notes that the security

costs associated with PRT operations in these countries are not sustainable without support from the Department of Defense.

CIVILIAN STABILIZATION INITIATIVE  
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	<sup>1</sup> \$45,000,000
Budget estimate, 2010 .....	323,272,000
Committee recommendation .....	150,000,000

<sup>1</sup> An additional \$30,000,000 was provided for CSI in title II in fiscal year 2009.

The Committee recommends \$150,000,000 for the Civilian Stabilization Initiative, which is \$173,272,000 below the budget request and \$75,000,000 above prior year enacted levels.

The Committee recognizes the potential of the CSI to mitigate the impact of conflict and instability abroad, particularly in Afghanistan. The Committee believes that the success of the CSI can best be achieved through gradual stand up and implementation. Funding increases should be based on efficient operations and measurable performance successes, both of which are works in progress. The Committee recommends funding for CSI at a level that will permit sensible operational expansion.

Funds for CSI are contained under a single heading, as requested, and are allocated in the following table, subject to the requirements of section 7019 of this act:

CIVILIAN STABILIZATION INITIATIVE  
[Budget authority in thousands of dollars]

Program/activity	Fiscal year 2010 request	Committee recommendation	Change from request
Interagency Civilian Response Corps—Active .....	32,320	25,000	- 7,320
Training .....	21,813	18,000	- 3,813
Civilian Response Corps—Reserve Component .....	52,389	.....	- 52,389
Deployments .....	103,396	45,000	- 58,396
Equipment .....	70,191	25,000	- 45,191
Deployment Center .....	7,187	7,000	- 187
Civilian Response Corps—Operations Support .....	11,234	10,000	- 1,234
Policy and Planning .....	24,742	20,000	- 4,742
<b>Total—CSI .....</b>	<b>323,272</b>	<b>150,000</b>	<b>- 173,272</b>

*Airlift.*—The Committee is concerned that the CSI has no dedicated airlift capabilities, which calls into question its ability to rapidly deploy Civilian Response Corps personnel. Deployment funds are therefore conditioned on a Secretary of State certification that the Department of State has signed a memorandum of understanding with the Department of Defense relating to the provision of airlift for CRC personnel and equipment.

*Equipment.*—The Committee recommends \$25,000,000 for equipment for the CSI, which is \$45,191,000 below the request. The Committee underscores that priority for armored vehicles should be given to existing Department of State overseas requirements.

*Personnel.*—The Committee does not recommend funding for a Civilian Response Corps Reserve Component. The Committee will consider such funding after the CSI has established a record of effective operations, and can demonstrate programmatic accomplishments.



## CAPITAL INVESTMENT FUND

Appropriations, 2009 .....	<sup>1</sup> \$361,000,000
Budget estimate, 2010 .....	160,000,000
Committee recommendation .....	160,000,000

<sup>1</sup>The enacted level includes \$71,000,000 from Public Law 111-8 and \$290,000,000 from Public Law 111-5, of which \$38,000,000 was transferred to the Capital Investment Fund of USAID.

The Committee recommends \$160,000,000 for the Capital Investment Fund, which is equal to the budget request.

## OFFICE OF INSPECTOR GENERAL

Appropriations, 2009 .....	<sup>1</sup> \$120,122,000
Budget estimate, 2010 .....	100,000,000
Committee recommendation .....	100,000,000

<sup>1</sup>The enacted level includes \$37,000,000 from Public Law 111-8, \$57,000,000 from Public Law 110-252, \$2,000,000 from Public Law 111-5, and \$24,122,000 from Public Law 111-32.

The Committee recommends \$100,000,000 for the Office of Inspector General, which is equal to the budget request, of which \$23,000,000 is for the Special Inspector General for Afghanistan and \$23,000,000 is for the Special Inspector General for Iraq.

## EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Appropriations, 2009 .....	\$538,000,000
Budget estimate, 2010 .....	633,243,000
Committee recommendation .....	635,243,000

The Committee recommends \$635,243,000 for Educational and Cultural Exchange Programs, which is \$2,000,000 above the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

## EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

	Fiscal year 2010 requested	Committee recommendation	Change from request
Academic Programs:			
Fulbright Program: Students, Scholars, Teachers, Humphrey, Undergraduates .....	253,826	253,826	.....
Global Academic Exchanges:			
Educational Advising and Student Services .....	12,908	12,908	.....
English Language Programs .....	50,207	46,563	- 3,644
Subtotal, Global Academic Exchanges .....	63,115	59,471	- 3,644
Special Academic Exchanges:			
Regional Graduate Fellowships .....	22,660	22,660	.....
American Overseas Research Centers .....	4,145	5,000	+ 855
South Pacific Exchanges .....	500	500	.....
Timor-Leste Exchanges .....	500	500	.....
Disability Exchange Clearinghouse .....	500	500	.....
Benjamin Gilman International Scholarship Program .....	10,420	10,420	.....
George Mitchell Fellowship Program .....	500	500	.....
Hemispheric Program .....	500	700	+ 200
Tibet Fulbright .....	750	750	.....
Subtotal, Special Academic Exchanges .....	40,475	41,530	+ 1,055

## EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS—Continued

[Budget authority in thousands of dollars]

	Fiscal year 2010 requested	Committee recommendation	Change from request
Total, Academic Programs .....	357,416	354,827	- 2,589
Professional and Cultural Exchanges:			
International Visitor Program .....	96,308	95,000	- 1,308
Citizen Exchange Programs .....	103,805	101,577	- 2,228
Youth Exchange and Study Program .....		[25,000]	.....
Special Professional and Cultural Exchanges:			
Congress Bundestag Youth Exchange .....	4,166	4,166	.....
Mike Mansfield Fellowship Program .....	1,902	1,902	.....
Irish Institute .....	1,020	1,020	.....
Ngwang Choephel Fellows (Tibet) .....	650	650	.....
Youth Science Programs .....	150	150	.....
Institute for Representative Government .....	496	496	.....
Pakistan Literacy Training Program .....	375	500	+ 125
Subtotal, Special Professional and Cultural Exchanges .....	8,759	8,884	+ 125
Total, Professional and Cultural Exchanges .....	208,872	205,461	- 3,411
One-time Grant Program .....		8,000	+ 8,000
Program and Performance:			
Evaluation Program .....	6,374	6,374	.....
Exchanges Support .....	60,581	60,581	.....
Total, ECE .....	633,243	635,243	+ 2,000

Every program for which the Committee recommends funding in the previous table is established pursuant to an act of Congress, or is a program for which funding is authorized by an act of Congress, or was included in the President's budget request for fiscal year 2010.

*Youth Exchange.*—The Committee supports the goals of the Youth Exchange and Study Program, which enables secondary school students from countries with significant Muslim populations to study in the United States. The Committee recommends \$25,000,000 for this program in fiscal year 2010.

*Paul Simon Study Abroad Foundation.*—The Committee is aware of legislation to authorize appropriations for the Senator Paul Simon Study Abroad Foundation, which would provide opportunities for college-age students to study abroad. The Committee will consider a request for funding for this program if it is authorized by law.

*One-time International Exchange Grant Program.*—The Committee recommends \$8,000,000 to provide one-time competitive grants for international exchanges that address issues of mutual interest to the United States and other countries, consistent with the criteria established in fiscal year 2008. This program shall be only for the actual exchange of people and should benefit a population that is not being addressed through existing authorized exchanges. The Secretary of State shall submit a report to the Committee of those organizations that are eligible for a grant and, not later than September 1, 2010, a report describing the grant recipients and intended use of funds.

The Committee encourages the Department to utilize this program to expand international exchanges in areas that are not predominantly served by other U.S. Government exchange programs, such as exchange with developing countries; community leaders who would not traditionally have an opportunity to participate in an exchange; students and youth with high financial need; and minority ethnic groups. The Committee notes that an exchange program that received a one-time grant in a previous year is ineligible for additional one-time funding, but the Committee encourages the Department to consider new proposals from previously funded grantees within discretionary funding if they meet appropriate guidelines.

Exchange programs eligible for consideration in fiscal year 2010 include: Monmouth University; State University of New York, Levin Institute; Ohio Northern University College of Law; Sister Cities International; Spelman College; University of Iowa; and the University of Vermont.

REPRESENTATION ALLOWANCES

Appropriations, 2009 .....	\$8,175,000
Budget estimate, 2010 .....	8,175,000
Committee recommendation .....	8,175,000

The Committee recommends \$8,175,000 for Representation Allowances, which is equal to the budget request, for reimbursement to Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and members of local communities. The Committee recommends that not more than \$500,000 of the funds made available under this account and under the Emergencies in the Diplomatic and Consular Service heading may be made available for official representation funds for the Office of the Chief of Protocol.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Appropriations, 2009 .....	\$22,814,000
Budget estimate, 2010 .....	27,159,000
Committee recommendation .....	27,159,000

The Committee recommends \$27,159,000 for Protection of Foreign Missions and Officials, which is equal to the budget request, to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances.

The Committee intends that in instances where a local jurisdiction will realize a financial benefit from a visit by a foreign delegation, such circumstances should be taken into account by the Department in assessing the need for reimbursement under this program. The Committee expects the Department to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

## EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Appropriations, 2009 .....	<sup>1</sup> \$2,669,369,000
Budget estimate, 2010 .....	1,815,050,000
Committee recommendation .....	1,724,150,000

<sup>1</sup>The enacted level includes \$1,706,569,000 from Public Law 111–8, \$41,300,000 from Public Law 110–252 and \$921,500,000 from Public Law 111–32, of which \$91,000,000 is for programs and activities requested for fiscal year 2010.

The Committee recommends \$1,724,150,000 for Embassy Security, Construction, and Maintenance for the management of real property assets overseas in order to provide diplomatic and consular missions with secure, safe, and functional facilities, of which \$876,850,000 is for maintenance and planning for Department of State facilities and \$847,300,000 is for worldwide security upgrades, acquisition, and construction program.

*Environmental Health Hazards.*—In prioritizing the construction of NECs, the Committee directs the Department of State to consider accelerating those projects where existing facilities pose an environmental health hazard to personnel, as in Mongolia.

*Pakistan/Peshawar.*—The Committee recognizes the necessity for secure facilities in Peshawar, and provided \$131,000,000 for such purposes in Public Law 111–32, an amount that exceeded the supplemental budget request by \$90,900,000. The Committee therefore recommends no funding for such purposes in fiscal year 2010.

*Soft Targets.*—The Committee recommends \$6,500,000 for security enhancement to soft targets such as overseas schools and residential compounds, an increase of \$2,000,000 above the budget request. The Committee directs that additional funds be used in countries and regions impacted by political instability.

## EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	\$9,000,000
Budget estimate, 2010 .....	10,000,000
Committee recommendation .....	10,000,000

The Committee recommends \$10,000,000 for Emergencies in the Diplomatic and Consular Service, which is equal to the budget request, to meet unforeseen emergency requirements as authorized by section 4 of the State Department Basic Authorities Act. The Committee strongly encourages the Department to prioritize expenditures for evacuations and rewards and to minimize the use of this fund for travel and representational expenses.

## BUYING POWER MAINTENANCE ACCOUNT

Appropriations, 2009 .....	\$5,000,000
Budget estimate, 2010 .....	10,000,000
Committee recommendation .....	10,000,000

The Committee recommends \$10,000,000 for the Buying Power Maintenance Account, which is equal to the budget request, to manage exchange rate losses in the cost of Department of State operations overseas.

REPATRIATION LOANS PROGRAM ACCOUNT  
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	\$1,353,000
Budget estimate, 2010 .....	1,450,000
Committee recommendation .....	1,450,000

The Committee recommends \$1,450,000 for the Repatriation Loans Program Account, which is equal to the budget request, to support a direct loan program in accordance with the Credit Reform Act which assists United States citizens overseas in dire need.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Appropriations, 2009 .....	\$16,840,000
Budget estimate, 2010 .....	21,174,000
Committee recommendation .....	21,174,000

The Committee recommends \$21,174,000 for the American Institute in Taiwan, which is equal to the budget request, to support United States political and security interests, provide consular services, and promote exchange programs in Taiwan.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY  
FUND

Appropriations, 2009 .....	\$157,100,000
Budget estimate, 2010 .....	158,900,000
Committee recommendation .....	158,900,000

The Committee recommends \$158,900,000 for the Foreign Service Retirement and Disability Fund, which is equal to the budget request, for Department of State and USAID mandatory retirement and disability programs.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Appropriations, 2009 .....	<sup>1</sup> \$1,604,400,000
Budget estimate, 2010 .....	1,797,000,000
Committee recommendation .....	1,697,000,000

<sup>1</sup>The enacted level includes \$1,529,400,000 from Public Law 111-8 and \$75,000,000 from Public Law 110-252.

The Committee recommends \$1,697,000,000 for Contributions to International Organizations, which is \$100,000,000 below the budget request, for the assessed costs of U.S. membership in international organizations as authorized by conventions, treaties, or specific acts of Congress for fiscal year 2010.

The Committee notes that the budget request included \$175,000,000 to synchronize payments to international organizations in the fiscal year in which they are due. Although the Committee was unable to fund the full budget request, it supports this goal particularly for organizations that are important to U.S. security interests, such as NATO, the IAEA, and the OPCW.

REPORT

*Organization of American States.*—The Committee supports the OAS and is concerned with the fiscal difficulties it faces. There is

also a concern that the OAS may be stretched too thin and that it should focus where it can have the most impact, consistent with its mission. The Committee directs the Secretary of State to submit a report not later than 90 days after enactment of this act, detailing OAS advisory contracts signed during the previous 12 months, efforts by the OAS Secretary General to put the OAS on a solid financial footing including by reducing operating expenses, and the implementation and progress of OAS projects that receive U.S. funding.

#### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Appropriations, 2009 .....	<sup>1</sup> \$2,388,500,000
Budget estimate, 2010 .....	2,260,000,000
Committee recommendation .....	2,125,000,000

<sup>1</sup>The enacted level includes \$1,517,000,000 from Public Law 111-8, \$150,500,000 from Public Law 110-252 and \$721,000,000 from Public Law 111-32.

The Committee recommends \$2,125,000,000 for Contributions for International Peacekeeping Activities, which is \$135,000,000 below the budget request.

The Committee recognizes the indispensable contribution to international peace and stability provided by United Nations peacekeeping activities, without the participation of United States troops.

*Cyprus.*—The Committee recommends continued support for U.N. peacekeeping at the assessed level for the current year in Cyprus.

*Somalia.*—The Committee includes peacekeeping assistance requested for Somalia, with modifications, under the PKO account.

#### INTERNATIONAL COMMISSIONS

The Committee recommends funding to fully meet U.S. treaty obligations to international commissions in fiscal year 2010 and recognizes that funds are requested under the Department of State as a result of international treaties.

#### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

##### SALARIES AND EXPENSES

Appropriations, 2009 .....	\$32,256,000
Budget estimate, 2010 .....	33,000,000
Committee recommendation .....	33,000,000

The Committee recommends \$33,000,000 for salaries and expenses, which is equal to the budget request.

#### CONSTRUCTION

Appropriations, 2009 .....	<sup>1</sup> \$263,250,000
Budget estimate, 2010 .....	43,250,000
Committee recommendation .....	43,250,000

<sup>1</sup>The enacted level includes \$43,250,000 from Public Law 111-8 and \$220,000,000 from Public Law 111-5.

The Committee recommends \$43,250,000 for construction, which is equal to the budget request.

## AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Appropriations, 2009 .....	\$11,649,000
Budget estimate, 2010 .....	12,608,000
Committee recommendation .....	12,608,000

The Committee recommends \$12,608,000 for American Sections, of which \$2,359,000 is for the International Boundary Commission, \$8,000,000 is for the International Joint Commission, and \$2,249,000 is for the Border Environment Cooperation Commission, which is equal to the budget request. These funds support environmental infrastructure projects along the United States-Mexico border relating to wastewater treatment, drinking water preservation, solid waste management, and air quality improvement.

## INTERNATIONAL FISHERIES COMMISSIONS

Appropriations, 2009 .....	\$29,925,000
Budget estimate, 2010 .....	43,576,000
Committee recommendation .....	48,976,000

The Committee recommends \$48,976,000 for the International Fisheries Commissions, which is \$5,400,000 above the budget request. Within the amount provided for GLFC, \$1,500,000 is for lamprey control and water quality improvements in the Lake Champlain Basin.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

## INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/program	Fiscal year 2010 request	Committee recommendation	Change from request
Great Lakes Fishery Commission .....	17,800	23,200	+ 5,400
Water Quality Improvements and Lamprey Control (non-add) ....		[1,500]	[+ 1,500]
Inter-American Tropical Tuna Commission .....	1,800	1,800	.....
Pacific Salmon Commission .....	3,250	3,250	.....
Pacific Salmon Treaty Commitment .....	15,000	15,000	.....
International Pacific Halibut Commission .....	3,250	3,250	.....
Other Marine Conservation Organizations:			
International Whaling Commission .....	182	182	.....
North Pacific Anadromous Fish Commission .....	187	187	.....
International Commission for the Conservation of Atlantic Tunas .....	270	270	.....
Northwest Atlantic Fisheries Organization .....	355	355	.....
Commission for the Conservation of Antarctic Marine Living Resources .....	160	160	.....
North Atlantic Salmon Conservation Organization .....	55	55	.....
International Council for the Exploration of the Sea .....	280	280	.....
North Pacific Marine Science Organization .....	127	127	.....
International Sea Turtle Conservation .....	170	170	.....
Antarctic Treaty .....	50	50	.....
Western and Central Pacific Fisheries Commission .....	500	500	.....
Expenses of the U.S. Commissioners .....	140	140	.....
Subtotal, Other Marine Conservation Organizations .....	2,476	2,476	.....
Total, International Fisheries Commissions .....	43,576	48,976	+ 5,400

## RELATED AGENCY

## BROADCASTING BOARD OF GOVERNORS

## INTERNATIONAL BROADCASTING OPERATIONS

Appropriations, 2009 .....	<sup>1</sup> \$704,187,000
Budget estimate, 2010 .....	732,187,000
Committee recommendation .....	717,828,000

<sup>1</sup>The enacted level includes \$698,187,000 from Public Law 111-8 and \$6,000,000 from Public Law 110-252.

The Committee recommends \$717,828,000 for International Broadcasting Operations, which is \$14,359,000 below the request, for the operating and engineering costs of VOA, OCB, RFE/RL, RFA, MBN, and the BBG.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

## INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Program	Fiscal year 2010 request	Committee recommendation	Change from request
International Broadcasting Bureau:			
Voice of America .....	201,828	204,547	+ 2,719
Broadcasting to Cuba .....	32,474	17,474	- 15,000
Engineering and Technical Services .....	188,541	189,399	+ 858
Agency Direction .....	28,247	26,247	- 2,000
IBB Management and Support .....	39,809	39,809	.....
Subtotal, IBB .....	490,899	477,476	- 13,423
Independent Grantee Organizations:			
Radio Free Europe/Radio Liberty .....	91,063	91,063	.....
Radio Free Asia .....	36,648	36,648	.....
Middle East Broadcasting Networks .....	113,577	112,641	- 936
Subtotal, Grantees .....	241,288	240,352	- 936
Total, International Broadcasting Operations .....	732,187	717,828	- 14,359

*Afghanistan and Pakistan.*—The Committee recommends up to \$16,000,000 for Pashto and Dari broadcasts targeted toward Afghanistan and northwest Pakistan.

*Cuba.*—The Committee is concerned with reports, including by the GAO, that United States Government-funded TV and radio broadcasts to Cuba are routinely jammed by the Cuban Government and may be having little effect. The Committee includes a provision requiring a report on the efficacy of this program, and alternative options for using the funds to reach a larger audience in Cuba. The Committee believes that absent reliable data that the broadcasts are cost effective, alternative approaches for communicating with the Cuban people, including DVDs, cell phones, and other handheld electronic devices should be considered.

*Internet Programs.*—The Committee recommends that in the interest of improving relations between the United States and the Arab world, and leveraging emergent global online social media networks, the Department of State should support efforts which seek to increase cross-language (human and machine assisted



translation) social networking focused on Internet-based social media sharing (text, voice, and video), and collaborative media and educational projects which use the Internet to bring together Arabic and English journalists and educators.

*Iranian Access.*—The Committee recommends up to \$8,000,000, which includes up to \$1,494,000 above the budget request, for Radio Farda for activities to support transmission enhancements, including through additional satellite channels, if feasible, and increased proxy capacity, to improve the Iranian public’s access to broadcasts. These activities should be coordinated with other activities supported by the Department of State to increase communication and information directed to audiences inside Iran.

*National Communications Strategy.*—The Committee notes that a May 27, 2009 report by the Government Accountability Office (GAO–09–679SP) concluded that U.S. strategic communication efforts lack sufficient interagency coordination and planning, and definition of roles and responsibilities. The Committee encourages the administration to support agency-level plans as part of its national communications strategy, as required by section 1055(a) of Public Law 110–417, and to provide the Committee with such information prior to the submission of the fiscal year 2011 budget request.

The Committee notes that BBG’s performance measurement system is not currently linked to national communication strategy goals. The Committee directs that not later than 60 days after enactment of this act, BBG submit a report to the Committee detailing the national strategic communication goals supported by BBG’s strategic plan and activities, and which goals, if any, BBG considers inconsistent with its mandate, to include an explanation for such inconsistency.

*North Korea.*—The Committee recommends not less than \$8,000,000 for broadcasting into North Korea through RFA Korea Service and VOA Korea Service, which is equal to the fiscal year 2009 level.

*Tibet.*—The Committee recommends sufficient funding to continue RFA and VOA Tibetan language services.

#### BROADCASTING CAPITAL IMPROVEMENTS

Appropriations, 2009 .....	\$11,296,000
Budget estimate, 2010 .....	13,263,000
Committee recommendation .....	12,622,000

The Committee recommends \$12,622,000 for Broadcasting Capital Improvements, which is \$641,000 below the budget request.

#### RELATED PROGRAMS

##### THE ASIA FOUNDATION

Appropriations, 2009 .....	\$16,000,000
Budget estimate, 2010 .....	16,230,000
Committee recommendation .....	19,000,000

The Committee recommends \$19,000,000 for The Asia Foundation, which is \$2,770,000 above the budget request, for programs to support training and technical assistance to strengthen civil soci-

ety and democratic institutions in Asia as authorized by The Asia Foundation Act, 22 U.S.C. 4402.

#### UNITED STATES INSTITUTE OF PEACE

Appropriations, 2009 .....	\$31,000,000
Budget estimate, 2010 .....	49,220,000
Committee recommendation .....	49,220,000

The Committee recommends \$49,220,000 for the United States Institute for Peace, which is equal to the budget request, of which not to exceed \$15,000,000 is available for construction.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Appropriations, 2009 .....	\$875,000
Budget estimate, 2010 .....	875,000
Committee recommendation .....	875,000

The Committee recommends \$875,000 from interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund for programs, scholarship, and conflict resolution to encourage mutual understanding, and to support civil society and democratic institutions as authorized by 22 U.S.C. 2078.

#### EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Appropriations, 2009 .....	\$500,000
Budget estimate, 2010 .....	500,000
Committee recommendation .....	500,000

The Committee recommends \$500,000 from interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, authorized by the Eisenhower Exchange Fellowship Act of 1990 (20 U.S.C. 5204–5205), to support U.S. and foreign leadership development.

#### ISRAELI ARAB SCHOLARSHIP PROGRAM

Appropriations, 2009 .....	\$375,000
Budget estimate, 2010 .....	375,000
Committee recommendation .....	375,000

The Committee recommends \$375,000 from interest and earnings from the Israeli Arab Scholarship Endowment Fund, authorized by section 214 of the Foreign Relations Authorization Act, fiscal years 1992 and 1993 (22 U.S.C. 2452), to increase educational opportunities for Israeli Arab students to study and conduct research in the United States.

#### EAST-WEST CENTER

Appropriations, 2009 .....	\$21,000,000
Budget estimate, 2010 .....	11,730,000
Committee recommendation .....	24,000,000

The Committee recommends \$24,000,000 for the East-West Center, which is \$12,270,000 above the request and \$3,000,000 above the fiscal year 2009 level. The Committee intends \$2,500,000 to be used to support infrastructure improvements at the Center, to be matched with private contributions to generate the \$5,000,000 in identified infrastructure needs.

## NATIONAL ENDOWMENT FOR DEMOCRACY

Appropriations, 2009 .....	\$115,000,000
Budget estimate, 2010 .....	100,000,000
Committee recommendation .....	120,000,000

The Committee recommends \$120,000,000 for the National Endowment for Democracy, which is \$20,000,000 above the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

## NATIONAL ENDOWMENT FOR DEMOCRACY

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2010 request	Committee recommendation	Change from request
Africa .....	15,655	15,655	.....
Asia .....	16,547	16,547	.....
Central and Eastern Europe .....	5,486	5,486	.....
Eurasia .....	11,511	11,511	.....
Latin America/Caribbean .....	14,976	14,976	.....
Middle East/North Africa .....	15,420	15,420	.....
Multiregional .....	6,651	6,651	.....
Other Programs .....	.....	20,000	+ 20,000
Administration .....	11,504	11,504	.....
Democratic Activities .....	2,250	2,250	.....
Total, NED .....	100,000	120,000	+ 20,000

*Administration.*—The Committee supports NED’s efforts to strengthen administration and oversight of programs.

*Democracy Promotion Strategies.*—The Committee recognizes the experience of NED in the promotion of democracy globally, and encourages the administration to incorporate NED more fully in democracy promotion strategies, particularly in countries important to U.S. security interests.

*Financial Plan.*—The Committee directs NED to submit an annual financial plan not later than 60 days after enactment of this act, detailing the proposed distribution of funds including programmatic goals for each country or region and how the planned use of funds will meet such goals. The Committee expects NED to consult with the Committee on any proposed deviation from the allocated funding levels, and to apportion core funds in the traditional and customary fashion among the core institutes.

*Grant Pass-through.*—This grant to the Department of State is a pass-through directly to NED, and funds under this heading shall not be subject to prior approval by the Department of State or USAID, or to administrative or management surcharges. Minimal expenses, if any, should be charged to general Department of State operating expenses. Further, NED should not be precluded from competitively bidding on other grant solicitations.

*North Korea.*—The Committee recommends \$3,000,000 for programs and activities to promote democracy and human rights in North Korea from funds appropriated for “Other Programs”.

*Tibet.*—The Committee recommends \$250,000 for programs and activities in Tibet.

## OTHER COMMISSIONS

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE  
ABROAD

## SALARIES AND EXPENSES

Appropriations, 2009 .....	\$599,000
Budget estimate, 2010 .....	635,000
Committee recommendation .....	635,000

The Committee recommends \$635,000 for the Commission for the Preservation of America's Heritage Abroad, which is equal to the budget request.

## COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

## SALARIES AND EXPENSES

Appropriations, 2009 .....	\$4,000,000
Budget estimate, 2010 .....	4,300,000
Committee recommendation .....	4,300,000

The Committee recommends \$4,300,000 for the Commission on International Religious Freedom, which is equal to the budget request.

## COMMISSION ON SECURITY AND COOPERATION IN EUROPE

Appropriations, 2009 .....	\$2,610,000
Budget estimate, 2010 .....	2,610,000
Committee recommendation .....	2,610,000

The Committee recommends \$2,610,000 for the Commission on Security and Cooperation in Europe, which is equal to the budget request.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S  
REPUBLIC OF CHINA

## SALARIES AND EXPENSES

Appropriations, 2009 .....	\$2,000,000
Budget estimate, 2010 .....	2,000,000
Committee recommendation .....	2,000,000

The Committee recommends \$2,000,000 for the Congressional-Executive Commission on the People's Republic of China, which is equal to the budget request.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

## SALARIES AND EXPENSES

Appropriations, 2009 .....	\$4,000,000
Budget estimate, 2010 .....	3,500,000
Committee recommendation .....	3,500,000

The Committee recommends \$3,500,000 for this Commission, which is equal to the budget request. The Committee continues existing requirements, including submission of an annual financial plan and quarterly reports on unobligated balances.

TITLE II  
 UNITED STATES AGENCY FOR INTERNATIONAL  
 DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	<sup>1</sup> \$1,059,184,000
Budget estimate, 2010 .....	1,438,800,000
Committee recommendation .....	1,388,800,000

<sup>1</sup>The enacted level includes \$808,584,000 from Public Law 111-8, \$93,000,000 from Public Law 110-252, and \$157,600,000 from Public Law 111-32.

The Committee recommends \$1,388,800,000 for USAID's operating expenses, which is \$50,000,000 below the budget request.

*Development Leadership Initiative.*—The Committee supports the budget request for the DLI, which will provide an additional 350 USAID Foreign Service Officers. The Committee conditions the obligation of funds for these positions on the submission of a strategy document by the USAID Administrator on projected personnel requirements over the next 3 fiscal years, to include justifications and funding details.

*IT Coordination.*—The Committee directs USAID to coordinate its IT programs and activities with the Department of State to maximize efficiencies, as appropriate.

*Locally Employed Staff.*—The Committee provides up to \$1,000,000, in addition to funds otherwise made available for such purposes, for special compensation for LES in USAID missions overseas, and requires the USAID Administrator to consult with the Committee on proposed guidelines for special compensation of LES, including for loss of life while on duty. The Committee recognizes and appreciates the indispensable contributions of LES.

CAPITAL INVESTMENT FUND

Appropriations, 2009 .....	<sup>1</sup> \$122,275,000
Budget estimate, 2010 .....	213,000,000
Committee recommendation .....	213,000,000

<sup>1</sup>The enacted level includes \$35,775,000 from Public Law 111-8, \$38,000,000 that was transferred from the Department of State CIF account from Public Law 111-5 and \$48,500,000 from Public Law 111-32.

The Committee recommends \$213,000,000 for the CIF, which is equal to the budget request.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2009 .....	<sup>1</sup> \$46,500,000
Budget estimate, 2010 .....	46,500,000
Committee recommendation .....	46,500,000

<sup>1</sup>The enacted level includes \$42,000,000 from Public Law 111-8, \$1,000,000 from Public Law 110-252 and \$3,500,000 from Public Law 111-32.

The Committee recommends \$46,500,000 for Office of Inspector General, which is equal to the budget request.

TITLE III  
BILATERAL ECONOMIC ASSISTANCE  
FUNDS APPROPRIATED TO THE PRESIDENT

Appropriations, 2009 .....<sup>1</sup> \$23,949,401,000  
 Budget estimate, 2010 ..... 24,871,347,000  
 Committee recommendation ..... 24,109,005,000

<sup>1</sup>The enacted level includes \$17,151,000,000 from Public Law 111–8, \$2,153,300,000 from Public Law 110–252 and \$4,645,101,000 from Public Law 111–32, of which \$144,000,000 is for programs and activities requested for fiscal year 2010.

This act directs funding for functions in the amounts allocated in the following table and subject to the requirements of section 7019 of this act.

PROGRAMMATIC DIRECTIVES  
[Budget authority in thousands of dollars]

Program	Fiscal year 2010 request	Committee recommendation	Change from request
Agriculture and Food Security .....	1,662,765	1,500,000	– 162,765
Education:			
Basic Education .....	980,648	800,000	– 180,648
Higher Education .....	188,044	200,000	+ 11,956
Biodiversity .....	183,431	200,000	+ 16,569
Microenterprise .....	165,593	265,000	+ 99,407
Water .....	172,807	315,000	+ 142,193

GLOBAL HEALTH AND CHILD SURVIVAL  
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....<sup>1</sup> \$7,339,000,000  
 Budget estimate, 2010 ..... 7,595,000,000  
 Committee recommendation ..... 7,773,000,000

<sup>1</sup>The enacted level includes \$7,114,000,000 from Public Law 111–8, \$75,000,000 from Public Law 110–252 and \$150,000,000 from Public Law 111–32, of which \$50,000,000 is for programs and activities requested for fiscal year 2010.

The Committee recommends a total of \$7,773,000,000 for Global Health and Child Survival to combat HIV/AIDS, tuberculosis, malaria, avian influenza, global pandemics, and other infectious diseases including neglected tropical diseases, and to reduce child mortality, provide voluntary family planning services, address the needs of vulnerable children, and improve women’s health.

GLOBAL HEALTH INITIATIVE

The Committee notes that despite U.S. leadership in saving millions of lives from HIV/AIDS, malaria, and tuberculosis, thousands of children around the world die every day from extreme poverty and preventable diseases. A more integrated and sustainable approach to fighting disease, improving basic healthcare, and

strengthening health systems is necessary. The Committee endorses the President's Global Health Initiative as an opportunity to create a comprehensive and sustainable global health strategy that identifies specific initiatives, quantitative goals, and appropriate funding levels for global health.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

GLOBAL HEALTH AND CHILD SURVIVAL

[Budget authority in thousands of dollars]

Program, by account	Fiscal year 2010 request	Committee recommendation	Change from request
USAID Child Survival and Maternal Health .....	523,500	555,000	+ 31,500
Polio .....	27,177	32,000	+ 4,823
Micronutrients .....	30,000	33,000	+ 3,000
Vitamin A (non-add) .....	[20,000]	[23,000]	[+ 3,000]
Iodine Deficiency Disorder .....		2,000	+ 2,000
GAVI Fund .....	58,494	79,000	+ 20,506
USAID Vulnerable Children .....	13,000	15,000	+ 2,000
Blind Children (non-add) .....		[2,000]	[+ 2,000]
USAID Family Planning/Reproductive Health .....	475,000	520,000	+ 45,000
USAID HIV/AIDS .....	350,000	350,000	
USAID Other Infectious Diseases .....	974,500	974,000	- 500
Avian Influenza & Pandemic Preparedness .....	125,000	100,000	- 25,000
Malaria .....	585,000	585,000	
Neglected Diseases .....	70,000	70,000	
Tuberculosis .....	173,000	201,000	+ 28,000
Global TB Drug Facility (non-add) .....	[15,000]	[15,000]	
Unallocated Other Infectious Diseases .....	21,500	18,000	- 3,500
Subtotal, USAID Child Survival and Health .....	2,336,000	2,414,000	+ 78,000
Department of State HIV/AIDS .....	5,259,000	5,359,000	+ 100,000
UNAIDS .....	35,000	43,000	+ 8,000
Microbicides .....	45,000	45,000	
Global Fund .....	600,000	700,000	+ 100,000
Total—Global Health and Child Survival .....	7,595,000	7,773,000	+ 178,000

CHILD SURVIVAL AND MATERNAL HEALTH

The Committee recommends \$2,414,000,000 for child and maternal health activities under the GHCS account, which is \$78,000,000 above the request. The Committee recognizes that among the most useful measures of the effectiveness of a country's public health system is the number of children who die before the age of 5 and the number of women who die from pregnancy-related causes. The overwhelming majority of such deaths could be prevented with low-cost interventions by trained health care workers. Addressing this need should be a priority of USAID's global health strategy.

*Iodine Deficiency.*—The Committee recommends not less than \$2,000,000 for UNICEF's IDD program. IDD is the leading preventable cause of mental retardation in children. Funds provided through the USAID partnership with UNICEF are preventing the mental retardation of millions of children through programs to iodize salt.

*Polio.*—The Committee recommends \$32,000,000 for programs to eradicate polio, an amount equal to prior fiscal years. Funds should be used to provide for the delivery of vaccines and the development



of the infrastructure necessary to fully implement the program and achieve its goals.

*Vaccines and Immunization.*—The Committee recommends \$79,000,000 for a contribution to the GAVI Fund.

*Vitamin A and Other Micronutrients.*—The Committee recommends \$33,000,000 for USAID's micronutrient program, of which not less than \$23,000,000 is for programs related to vitamin A deficiency. Vitamin A is essential for the functioning of the immune system and increases children's resistance to disease and blindness.

*Vulnerable Children.*—The Committee recommends \$15,000,000 for programs and activities that address the needs of vulnerable children, of which not less than \$2,000,000 is for assistance for blind children. USAID should administer the programs in a manner that delivers the maximum amount of funds to the field.

#### FAMILY PLANNING/REPRODUCTIVE HEALTH

The Committee recommends a total of \$628,457,000 from all accounts in this act for family planning and reproductive health programs, including \$50,000,000 for UNFPA.

#### HIV/AIDS

The Committee recommends a total of \$5,709,000,000 for programs and activities to combat HIV/AIDS, of which \$5,359,000,000 is for PEPFAR and \$350,000,000 is for USAID.

*Global Fund.*—The Committee recommends not less than \$700,000,000 in this act for a U.S. contribution to the Global Fund to Fight AIDS, Tuberculosis and Malaria.

The Committee supports the Department of State and USAID's ongoing effort to assist the Global Fund to more effectively manage the demand side of its budget, and supports the recent creation of the Working Group to Manage Supply and Demand. The Committee is concerned with the Fund's proposal submission and approval process, including the apparent lack of consideration of the amount of undisbursed funds that are available for existing programs in countries prior to the approval of new proposals. The Committee believes that approving new proposals without analyzing disbursements of existing funds encourages countries to submit an unlimited number of proposals and is an unsustainable programming model.

*Mother-to-Child Transmission.*—The Committee continues to support programs that prevent mother-to-child transmission [PMTCT] of HIV. The Committee directs the Global AIDS Coordinator to provide the funds and technical assistance necessary to expand access to PMTCT services.

*Nutrition.*—The Committee notes that nutrition plays a key role in maintaining quality of life for people with HIV/AIDS, and intends that HIV/AIDS funds be used for programs that address the development and implementation of nutrition support, guidelines, and care services for people living with HIV/AIDS.

*Reimbursements.*—The Committee understands OGAC has agreed to provide USAID reimbursements to cover direct and indirect PEPFAR implementation costs incurred both at headquarters and in the field, and expects OGAC and USAID to consult with the

Committee regarding fiscal year 2010 reimbursement levels in a timely manner.

#### INFECTIOUS DISEASES

The Committee recommends a total of \$973,000,000 for other infectious diseases, including influenza, tuberculosis, malaria, measles, meningitis, and neglected tropical diseases.

*Influenza Pandemic Preparedness and Response.*—The Committee provided \$50,000,000 for influenza pandemic preparedness and response in Public Law 111–32 and recommends \$100,000,000 in this act in anticipation of the continuing spread of Avian Influenza and the H1N1 virus.

*Malaria.*—The Committee recommends a total of \$585,000,000 for programs to combat malaria. The Committee directs that these funds be made available in accordance with country strategic plans incorporating best public health practices including insecticide-treated bed nets, artemisinin combination therapies, and indoor residual spraying, and with significant support for purchase of commodities and equipment. USAID is encouraged to increase its investment in public-private partnerships involved in research, development, access and delivery of anti-malarial medications.

*Neglected Tropical Diseases.*—The Committee recommends \$70,000,000 to support expansion of USAID’s integrated response to neglected tropical diseases, including intestinal parasites, schistosomiasis, lymphatic filariasis, onchocerciasis, trachoma, soil transmitted helminthes, and leprosy. The Committee recognizes the chronic disabilities and economic burden that neglected tropical diseases inflict on society and requests to be consulted prior to the obligation of funds, including country-specific allocations.

*Sickle Cell Disease.*—The Committee recognizes the destabilizing nature of sickle cell disease, and recommends USAID work with other Federal departments and agencies on a coordinated approach to combating the disease in Africa.

*Tuberculosis.*—The Committee recommends a total of \$201,000,000 for programs to combat TB. The Committee supports the development of a new, safe, effective and affordable vaccine to protect against all strains of TB, including MDR or XDR. USAID should consider supporting clinical trials for TB vaccines in developing countries.

#### RESEARCH AND DEVELOPMENT

*Collaboration.*—USAID should expand collaboration with other donors and governments to develop new medicines, diagnostics, and vaccines for diseases that particularly affect developing countries.

*Microbicides.*—The Committee recommends \$45,000,000 for research on and development of microbicides to prevent HIV/AIDS. The Committee encourages USAID to conduct external consultations on program priorities and strategies to ensure the most effective use of resources, and to facilitate partnerships between industry and nonprofit product development organizations.

*Water.*—The Committee commends USAID for its work to improve access to clean drinking water through household water treatment and hygiene programs, and recommends increased fund-

ing for these activities to reduce the high percentage of child morbidity and mortality due to waterborne illnesses.

#### REPORTS

*Global Fund.*—The Committee directs the Global AIDS Coordinator to report to the Committee, not later than 90 days after enactment of this act, on the findings of the Working Group to Manage Supply and Demand, including how future estimates of U.S. contributions to the Global Fund will be affected by such findings.

*Health Research and Development.*—The Committee directs USAID to submit the “Health-Related Research and Development Activities at USAID” annual research and development report not later than September 30, 2010.

*Microbicides.*—The Committee directs the Global AIDS Coordinator to submit a report, not later than 90 days after enactment of this act, detailing ways the Department of State can increase its role in microbicide development and product access.

#### PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

*Albert Schweitzer Hospital, Beth Israel Deaconess Medical Center.*—To support the hospital’s work in HIV/AIDS, TB, malaria and maternal and child health.

*Christian Blind Mission International.*—To assist blind children and children with low levels of vision through simple and inexpensive methods of prevention and care.

*Healey Family Foundation.*—For medical equipment and supplies, and other necessities, for the Serabu Hospital in Sierra Leone.

*International AIDS Vaccine Initiative.*—To support research to find a vaccine for the AIDS virus.

*International Medical Corps.*—To continue programs in the eastern provinces of Afghanistan to meet critical health needs through the provision of community-based primary and secondary health services, hospital-based care, and capacity building of the national health workforce.

*International Partnership for Microbicides.*—To continue research and development of microbicides to combat HIV infection.

*KidSave International.*—To support the Encuentros Milagros program to find permanent families and long-term mentors for orphans in Colombia.

*Malaria.*—To continue programs to combat malaria, including the Malaria Vaccine Initiative and the Medicines for Malaria Venture.

*Media Programs.*—To support media programs to prevent the spread of HIV/AIDS in Kenya, Nigeria, and Ethiopia and expansion of programs in other African countries and in India.

*Mercy and Sharing Foundation.*—To provide medical support for abandoned and orphaned children in Haiti.

*Project C.U.R.E.*—To support the provision of medical services, equipment, and supplies to the developing world.

*University of Miami.*—To support the Miller School of Medicine and Project Medishare health programs for Haitians living in rural areas.

*Vaccines.*—To continue funding for vaccines and related research, including HealthTech Partnership and the Aeras Global TB Vaccine Foundation.

DEVELOPMENT ASSISTANCE

Appropriations, 2009 .....	<sup>1</sup> \$2,000,000,000
Budget estimate, 2010 .....	2,733,803,000
Committee recommendation .....	2,567,000,000

<sup>1</sup>The enacted level includes \$1,800,000,000 from Public Law 111-8 and \$200,000,000 from Public Law 110-252.

The Committee recommends \$2,567,000,000 for Development Assistance, which is \$166,803,000 below the request. DA consists of a wide range of poverty-reduction and long-term development activities including agriculture, food security, rural development, education and training, climate change and environment, water, and micro-credit programs.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

DEVELOPMENT ASSISTANCE  
[Budget authority in thousands of dollars]

Country	Fiscal year 2010 request	Committee recommendation	Change from request
Bangladesh .....	66,271	66,271	.....
Cambodia .....	29,000	19,000	- 10,000
China .....	.....	20,000	+ 20,000
India .....	10,000	10,000	.....
Indonesia .....	132,930	71,000	- 61,930
Kenya .....	76,885	77,000	+ 115
Mexico .....	17,300	10,000	- 7,300
Mongolia .....	6,800	7,500	+ 700
Philippines .....	70,310	35,000	- 35,310
Sri Lanka .....	9,900	10,000	+ 100
Thailand .....	6,151	6,151	.....
Timor-Leste .....	10,335	17,000	+ 6,665
Vietnam .....	15,200	15,500	+ 300
Yemen .....	35,000	35,000	.....

PROGRAMS

AGRICULTURE AND FOOD SECURITY

*Biotechnology Research.*—The Committee recommends not less than \$30,000,000 for plant and biotechnology research and development programs to improve food security and income generation, particularly in Africa and Asia.

*Collaborative Research Support Programs.*—The Committee recommends \$31,000,000 for CRSPs to improve food security and income generation, particularly in Africa and Asia. The Committee supports research and development on salt-resistant crops and ridge tillage land use systems in West and sub-Saharan Africa. The Committee recognizes the significance of soil and water management in agricultural development and food security and continues to support a CRSP in this area.

*Dairy Development Programs.*—The Committee continues its support for dairy development programs.

*Global Crop Diversity Trust.*—The Committee recommends \$10,000,000 for a United States contribution to the Global Crop Diversity Trust's endowment, which seeks to ensure the viability of agriculture worldwide by conserving and making available collections of crop diversity.

*PVOs and Cooperatives.*—The Committee directs the USAID Administrator to make grants and cooperative agreements available to PVOs and cooperatives to carry out agriculture and rural development programs that meet the objectives of section 103(a)(1) of the FAA.

*Water Management Systems.*—The Committee recognizes the significant role of efficient water management systems in the promotion of agriculture and food security in developing countries, and urges USAID to consider funding medium and long-term water programs through agriculture assistance programs.

#### ECONOMIC DEVELOPMENT PROGRAMS

*Cooperative Development Program.*—The Committee has long recognized the important role that U.S. cooperatives and credit unions play in overseas programs as a means to lift low income people out of poverty by mobilizing equity and savings for community-based economic growth. The Committee recommends \$10,000,000 for USAID's Cooperative Development Program within the Office of Private and Voluntary Cooperation.

*Microenterprise Development Programs.*—The Committee recommends not less than \$265,000,000 from all accounts in this act for microfinance and microenterprise development programs for the poor, especially women. The Committee directs that 50 percent of funds be for grants to private networks, practitioner institutions, and NGOs, and that funds be provided for microfinance service providers working with people infected with HIV/AIDS.

The Committee encourages investment in a variety of financial services that allows the poor to save, borrow, and access insurance, remittances and other key services. USAID should target half of all microfinance and microenterprise funds to the very poor, as required by section 251(c) of the FAA.

*Trade Capacity Building.*—The Committee recommends a total of \$300,149,000 in this act for trade capacity building, including \$25,000,000 for labor and environmental capacity building for countries in Latin America and the Caribbean.

#### EDUCATION

*Basic Education.*—The Committee recommends not less than \$800,000,000 in this act for basic education programs, including programs aimed at improving early childhood development, primary and secondary education, teacher training and basic skills training for adults and out of school youth.

The Committee recommends continued funding for programs that increase access to education for children in sub-Saharan Africa through the reduction or elimination of school fees, and which increase access to primary education for girls, including in Ethiopia.

*Higher Education.*—The Committee recommends not less than \$200,000,000 in this act for higher education programs, including \$25,000,000 for such programs in Africa. Higher education partnerships provide training for faculty and staff, and strengthened institutional management such as revised administrative procedures, new degree programs, expanded curricula, and research opportunities. The Committee supports the expansion of programs that establish higher education partnerships between American and foreign higher education institutions including community colleges, and recommends \$15,000,000 for such partnerships in Africa. Partnerships should be funded on an open, competitive basis, and should focus on such fields as agriculture, environment and natural resources, engineering, science and technology, health, education and teacher training, public administration, and business management and economics.

*Workforce Development.*—The Committee recommends USAID expand programs that assist youth and adults in acquiring skills to find jobs and establish businesses, to include technical and vocational training, workforce readiness activities, and institutional capacity building to provide demand driven workforce development, with special consideration to gender issues. USAID should continue to support networks among U.S. businesses, education providers and civil society and their counterparts in developing countries to design and implement workforce development programs for male and female youth and adults.

*American Schools and Hospitals Abroad Program.*—The Committee continues to recognize the contributions to U.S. foreign policy by institutions funded by the ASHA program. The Committee expects USAID to allocate sufficient sums to administer the ASHA program from funds provided for operating expenses, so it will not be necessary to expend program funds for administrative purposes.

The Committee recommends \$23,000,000 for the ASHA program in fiscal year 2010, with the expectation that USAID will allocate funds under terms and conditions similar to prior fiscal years. The Committee underscores that such assistance is not for permanent budget support to ASHA recipients, and that proposals shall be considered in full and open competition, and in accordance with all applicable rules and regulations.

The Committee recommends that priority be given to institutions which demonstrate a need and commitment to private fundraising to match government support, and to newer applicants that demonstrate the best of American ideas and practices in the regions they serve. The Committee recommends USAID consider proposals from the following organizations, among others: American Community School, Lebanon; American University of Beirut; American University in Kosovo; Ashdod Emergency Medical Center; EARTH University in Costa Rica; Edith Wolfson Medical Center; Feinberg Graduate School of the Weizmann Institute of Science; Hadassah Medical Organization; Hebrew University; Johns Hopkins University's Centers in Nanjing, China and Bologna, Italy; Kigali Medical University Foundation; Lebanese American University; Robert College; Rosary Sisters Hospital in Jordan; Tel Aviv University; and Uganda Program on Cancer and Infectious Diseases.

## CLIMATE CHANGE AND ENVIRONMENT PROGRAMS

The Committee recognizes the daunting challenges posed by global warming and the urgent need to help developing countries reduce carbon emissions, adapt to rising temperatures and sea levels, protect biodiversity, and implement policies and practices for the sustainable use of natural resources. The Committee recommends a total of \$1,239,500,000 in this act for climate change and environment programs and activities administered by USAID, the Department of State, and the Department of the Treasury. These efforts will also require the participation of the U.S. Forest Service, the U.S. Fish and Wildlife Service, and other Federal agencies.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

CLIMATE CHANGE AND ENVIRONMENT PROGRAMS

[Budget authority in thousands of dollars]

Program areas	DA		ESF		AEECA		IO&P		D&CP		Treasury		Program subtotals, all accounts	
	Request	Committee	Request	Committee	Request	Committee	Request	Committee	Request	Committee	Request	Committee	Request	Committee
Department of State, USAID and Department of the Treasury														
Adaptation:														
USAD programs	169,750	169,750	3,000	3,000									172,750	172,750
Least Developed Countries Fund (State)			30,000	30,000									30,000	30,000
Special Climate Change Fund (State)			20,000	20,000									20,000	20,000
Prompt Start for Copenhagen Adaptation Programs (State)			10,000	10,000									10,000	10,000
Strategic Climate Fund Pilot Program for Climate Resilience (Treasury)											80,000	55,000	80,000	55,000
Subtotal, Adaptation	169,750	169,750	63,000	63,000							80,000	55,000	312,750	287,750
Energy:														
USAD programs	59,500	59,500	22,800	22,800	26,200	26,200							108,500	108,500
Major Economies and Initiatives (State)			65,000	65,000									65,000	65,000
Methane-to-Markets (State)			5,300	5,300									5,300	5,300
UNFCCC, IPCC, Montreal Protocol (State)							36,000	39,000					36,000	38,500
Energy/Climate Partnership for the Americas (State)			2,000	2,000									2,000	2,000
Diplomatic Support (State)									2,000	2,000	2,000	2,000	4,000	4,000
Clean Technology Fund (Treasury)											500,000	400,000	500,000	400,000
Subtotal, Clean Energy	59,500	59,500	95,100	95,100	26,200	26,200	36,000	39,000	2,000	2,000	502,000	402,000	720,800	623,300
Forests and Land Use:														
USAD Programs	23,450	23,450	1,000	1,000									24,450	24,450
Forest Carbon Partnership Facility (State)			10,000	10,000									10,000	10,000
Prompt Start for Copenhagen Forestry Programs (State)			10,000	10,000									10,000	10,000





*Climate Change.*—The Committee recommends funding through bilateral and multilateral mechanisms for programs and activities to promote the sustainable use of renewable energy technologies and energy efficient end-use technologies, carbon sequestration, and carbon accounting. While the Committee recommends \$400,000,000 for the Clean Technology Fund, \$75,000,000 for the Strategic Climate Fund, and \$10,000,000 for the Forest Carbon Partnership Facility which are managed by the World Bank, the Committee is concerned with the Bank's long history of financing electric power plants fueled with coal or other polluting fossil fuels, roads, large dams, and petroleum and mining operations in pristine areas, and ignoring calls to increase investments in renewable technologies. The Bank's record of consultation with interested stakeholders and affected groups also continues to fall short. The Committee recommends contributions to these funds because it believes there are no other existing mechanisms capable of managing climate change resources focused on reducing greenhouse gas emissions on the large scale necessary at this critical time, but it limits the use of U.S. funds to only support for zero-carbon technologies with the exception of the transportation sector. The use of natural gas and other alternative fuels to replace heavily polluting diesel buses and trains is encouraged. The Committee directs the Secretary of the Treasury to vigorously promote financing for zero-carbon technologies, many of which are commercially viable, within the Clean Technology Fund, as well as changes in the Bank's lending practices within the energy sector generally. Similar limits are imposed on USAID energy programs, for which funds should be used, among other purposes, to directly support renewable energy technologies such as solar-thermal, wind, small hydro, and geothermal.

The Committee supports programs and activities to assist developing countries adapt to the effects of global warming, through USAID and the Least Developed Countries Fund and the Special Climate Change Fund administered by the GEF. The Committee notes that the U.S. population produces significant amounts of global greenhouse gases, and believes that in addition to providing practical solutions to serious challenges facing inhabitants of developing countries with areas of low-elevation, or that are dependent on agriculture or already struggling with fresh water scarcity and recurrent droughts, support for adaptation programs conveys a recognition of shared responsibility to mitigate the impacts of climate change. The Committee anticipates that far more resources will be necessary for adaptation programs in the future.

The Committee directs USAID to review the relationships between population growth and climate change to determine how experience in implementing population-environment activities applies to climate change adaptation and to efforts to increase the resilience of local communities to climate change.

*Biodiversity.*—The Committee continues to support USAID's programs and activities to protect biodiversity, including forests, wildlife, and water ecosystems, and recommends a total of \$200,000,000 in fiscal year 2010, which is \$5,000,000 above the fiscal year 2009 level. The Committee recommends not less than \$25,000,000 for USAID's conservation programs in the Amazon Basin, of which

\$15,000,000 is for the Initiative for Conservation in the Andean Amazon and \$10,000,000 is for such activities in the Brazilian Amazon. In addition, \$18,500,000 is recommended for the Congo Basin Forest Partnership, including not less than \$2,500,000 for the U.S. Fish and Wildlife Service's program to protect great apes in Central Africa. The Committee supports continued funding for USAID's program to protect the habitat of orangutans in Borneo and Sumatra, and for USAID's program to protect wildlife in the Boma Jonglei area of Southern Sudan.

The Committee also recommends additional assistance for developing countries to protect endangered forests, wildlife, and water ecosystems through international programs administered by the U.S. Forest Service (forest and wildlife conservation) and the U.S. Fish and Wildlife Service (multilateral species and migratory bird conservation). The Committee encourages support for international programs of the U.S. National Park Service (national park management) and the National Oceanic and Atmospheric Administration (coral reefs and marine-protected areas).

*Oceans.*—The Committee is aware that CO<sub>2</sub> emissions from burning fossil fuels and deforestation is changing the acidity of the ocean in ways that pose grave threats to fish and other ocean wildlife. The Committee expects the Departments of State and Treasury to coordinate with NOAA on the use of funds for climate change programs. The Committee also recommends \$10,000,000 for the Coral Triangle Initiative.

#### GLOBAL PROGRAMS

*Contracting.*—The Committee is concerned that USAID's increasing reliance on the use of Indefinite Quantity Contracts [IQCs] and umbrella grants undermines competitive contracting processes, inhibits the participation of smaller organizations which bring niche expertise, and limits creative and innovative approaches to development. Local knowledge and relationships are the basis of effective development efforts, yet IQCs and other large solicitations often go to organizations that do not retain a permanent in-country presence beyond the scope of a particular project.

The Committee is further concerned that decisions to utilize IQCs and umbrella grants are often made principally for reasons of administrative convenience rather than project effectiveness. The Committee notes that lack of sufficient administrative resources is partly responsible for this loss of diversity in implementing organizations and expects that the additional resources provided for staffing in this act will help to reduce reliance on IQCs and umbrella grants.

*Partner Vetting.*—The Committee supports effective vetting procedures to prevent U.S. foreign assistance funds from supporting individuals or organizations involved in terrorism. Such procedures are being implemented in the West Bank and Gaza. The Committee is concerned that USAID plans to put into effect a new PVS which, as currently proposed, could have unintended, adverse consequences for assistance programs implemented by NGOs and contractors. In order to ensure a new PVS reflects the right balance between security, privacy and effective implementation of assistance programs, the Committee requires a new USAID Adminis-

trator to conduct a review of PVS and consult with affected organizations and Congress.

*Patrick Leahy War Victims Fund.*—The Committee continues to support the LWVF, administered by USAID, which assists persons who are disabled as a result of armed conflict. The Committee recommends \$14,000,000 for the LWVF.

*University Programs.*—The Committee recommends the Department of State and USAID consider proposals from the following institutions, among others, through a transparent and competitive funding process: University of Georgia; University of Iowa; University of South Carolina; Utah State University; Temple University School of Law; Flathead Valley Community College; and University of Montana.

*Victims of Torture.*—The Committee recommends \$13,000,000 for programs and activities that address the needs of victims of torture. The Committee recommends support for centers for victims of torture that provide services consistent with the goals of Public Law 106–87. An additional \$7,100,000 is recommended for the U.N. Voluntary Fund for Victims of Torture under the IO&P account.

*Water.*—The Committee recommends not less than \$315,000,000 from all accounts in this act for water sanitation and supply projects pursuant to Public Law 109–121. Funds should be used to provide safe water and sanitation in high priority countries, as described in Public Law 109–121, and increasing access to safe drinking water should continue to be the highest priority in the programming of these funds. The Committee intends that funds are used to support urban and rural water projects.

The Committee directs relevant USAID offices and bureaus involved in water-related programs to coordinate on a regular basis.

*Women's Programs.*—The Committee supports programs which directly enhance economic opportunities for very poor, poor and low-income women in developing countries, including to increase women-owned business development; property rights for women; women's access to financial services; women's ability to benefit from global trade; and improve women's employment benefits and conditions. Funds should also be used to provide technical assistance and capacity building for women's organizations.

#### COUNTRIES

*PRC.*—The Committee recommends \$20,000,000 for environment, governance, rule of law, and disaster preparedness programs in the PRC, and continues current restrictions relating to the export of satellites and prohibitions on assistance to the People's Liberation Army.

*Vietnam.*—The Committee recommends \$20,200,000 for assistance for Vietnam under the DA account, which is \$5,000,000 above the request.

#### REPORTS

*Contracting.*—The Committee directs USAID to submit a report not later than December 1, 2010 detailing all umbrella grants and IQCs issued during fiscal year 2010. The Committee also directs USAID to postpone awarding any new IQC's and umbrella grants

until a new USAID Administrator is confirmed and has consulted with the Committee on the use of these funding mechanisms.

*Evaluations.*—The Committee directs the USAID Administrator to submit a report to the Committees on Appropriations and Foreign Relations, not later than 180 days after enactment of this act, on USAID's program review and impact evaluation processes, to include the number of evaluations conducted over the previous fiscal year, the office or bureau that conducted the evaluation, the titles of those evaluations, the criteria used to choose subjects for evaluation, the methodologies used, and how the results of such evaluations are disseminated to USAID's staff. Without an analysis of what works and why, the Committee does not have confidence that assistance funds are achieving their intended development objectives.

*Small and Medium Enterprises.*—The Committee directs the USAID Administrator to provide a report, not later than 90 days after enactment of this act, on data trends that assess performance of SMEs in developing countries that receive support from U.S. Government programs, and the impact such programs have on economic growth.

#### PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

*Alfalit International.*—For basic education and literacy programs in Bolivia, the Dominican Republic, and Peru.

*Artisans.*—To continue an initiative by Aid to Artisans and Barro Sin Plomo to develop lead-free ceramics, promote community health education on the risks of lead exposure, and support effective marketing of lead-free products in Mexico.

*Consultative Group on International Agricultural Research.*—To support agriculture research programs.

*International Arid Lands Consortium.*—To address water, agricultural, and energy issues in the Middle East and Central Asia.

*International Fertilizer Development Center.*—To support programs and activities to ensure developing countries have more efficient and less polluting fertilizer.

*International Trade Alliance.*—To promote the use of U.S.-manufactured clean technology.

*International Real Property Foundation.*—To create or improve private real estate markets, housing and property rights in developing countries.

*International Wheat and Maize Improvement Center.*—To support agriculture development.

*PinoyMe Foundation.*—To strengthen micro-entrepreneurship in the Philippines.

*Sahara Conservation Fund.*—For the protection of endangered wildlife in Eastern Niger, to be matched by other public and private contributions.

*Seeds of Peace.*—To promote reconciliation and conflict resolution.

*Sports Programs for Persons with Disabilities.*—Proposals from the Special Olympics (for programs such as Project Unify and Uni-

fied Sports) and the U.S. Olympic Committee (Paralympic Committee) to work with their partners in developing sports programs in developing countries for children and adults with physical or intellectual disabilities.

*United States-China Clean Energy Technology Partnership.*—To accelerate the joint development and large-scale deployment of clean energy technologies.

*U.S. Telecommunications Training Institute.*—To provide technical training to officials from developing countries in IT, telecommunications, and broadcasting.

*Water.*—To increase access to potable water in the Kapchorwa District of Uganda and to support water resource management through small-scale irrigation projects in Ethiopia to counter the effects of drought and famine.

#### INTERNATIONAL DISASTER ASSISTANCE

Appropriations, 2009 .....	<sup>1</sup> \$820,000,000
Budget estimate, 2010 .....	880,000,000
Committee recommendation .....	855,000,000

<sup>1</sup>The enacted level includes \$350,000,000 from Public Law 111–8, \$200,000,000 from Public Law 110–252 and \$270,000,000 from Public Law 111–32.

The Committee recommends \$855,000,000 for International Disaster Assistance, which is \$25,000,000 below the budget request.

#### TRANSITION INITIATIVES

Appropriations, 2009 .....	\$50,000,000
Budget estimate, 2010 .....	126,000,000
Committee recommendation .....	65,000,000

The Committee recommends \$65,000,000 for Transition Initiatives, which is \$61,000,000 below the request. Additional funds requested for TI are appropriated instead under the Emergency Crises Fund.

The Committee expects USAID to expand TI activities in Baluchistan and East of the Indus River in Pakistan, which were initiated in Public Law 111–32.

#### EMERGENCY CRISES FUND

Appropriations, 2009 .....	.....
Budget estimate, 2010 .....	.....
Committee recommendation .....	\$100,000,000

The Committee recommends \$100,000,000 for the Emergency Crises Fund, a new fund which will enable the Secretary of State, in consultation with the USAID Administrator, to respond to unforeseen complex foreign crises, under certain conditions and after consultation with Congress.

The budget request included \$76,000,000 for a Rapid Response Fund under the TI account, and an additional \$40,000,000 under the ESF account for a Stabilization Bridge Fund. The Committee supports providing the Secretary of State with flexibility to respond to unanticipated requirements, but has consolidated these requests within a new fund to provide greater efficiency and oversight by both the Department of State and the Congress.

The Committee notes that the Department of State is establishing crisis prevention and response capabilities in order to as-

sume most if not all of the functions currently funded by the Department of Defense under section 1207 of Public Law 109–163. Funds are provided in this act under the CSI, ECF, and TI accounts to support this effort. In order to prevent gaps in the U.S. Government’s ability to act expeditiously to prevent crises, the Committee emphasizes that funding and authorities provided under the ECF and TI accounts may be utilized to carry out crisis prevention activities including in locations where no CSI deployment is required. The Committee intends the Departments of State and Defense to coordinate formulation and implementation of security and stabilization assistance, as appropriate, whether through the utilization of section 1207 or the new capabilities within the Department of State.

DEVELOPMENT CREDIT AUTHORITY

(INCLUDING TRANSFER OF FUNDS)

PROGRAM ACCOUNT

Appropriations, 2009 .....	\$25,000,000
Budget estimate, 2010 .....	25,000,000
Committee recommendation .....	25,000,000

The Committee recommends a ceiling of \$25,000,000 that may be transferred from bilateral assistance accounts for the subsidy cost of loan guarantees under the DCA program, which is equal to the budget request.

ADMINISTRATIVE EXPENSES

Appropriations, 2009 .....	\$8,000,000
Budget estimate, 2010 .....	8,600,000
Committee recommendation .....	8,600,000

The Committee recommends \$8,600,000 for administrative expenses, which is equal to the budget request.

ECONOMIC SUPPORT FUND

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	<sup>1</sup> \$7,105,401,000
Budget estimate, 2010 .....	6,504,096,000
Committee recommendation .....	6,370,000,000

<sup>1</sup>The enacted level includes \$3,007,000,000 from Public Law 111–8, \$1,124,800,000 from Public Law 110–252 and \$2,973,601,000 from Public Law 111–32.

The Committee recommends \$6,370,000,000 for the Economic Support Fund, which is \$134,096,000 below the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

ECONOMIC SUPPORT FUND

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2010 request	Committee recommendation	Change from request
Africa			
Horn of Africa and Pan Sahel Program .....	.....	10,000	+ 10,000
Sierra Leone .....	18,000	18,000	.....

## ECONOMIC SUPPORT FUND—Continued

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2010 request	Committee recommendation	Change from request
Special Court .....	( <sup>1</sup> )	[7,500]	[ + 7,500]
Sudan .....	296,034	296,034	.....
East Asia and the Pacific			
Burma .....	36,850	39,850	.....
Cambodia .....	5,000	15,000	+ 10,000
Indonesia .....	300	65,000	+ 64,700
Mongolia .....	.....	1,000	+ 1,000
North Korea-Democracy Programs .....	98,000	4,000	- 94,000
Philippines .....	.....	35,300	+ 35,300
Thailand .....	.....	2,500	+ 2,500
Tibet .....	5,000	7,500	+ 2,500
Timor-Leste .....	.....	3,500	+ 3,500
Vietnam .....	.....	7,500	+ 7,500
Europe and Eurasia			
Cyprus .....	11,000	11,000	.....
Near East			
Egypt .....	250,000	250,000	.....
Iraq .....	415,700	375,000	- 40,700
Marla Ruzicka Fund .....	( <sup>1</sup> )	[5,000]	[ + 5,000]
Jordan .....	363,000	363,000	.....
Lebanon .....	109,000	109,000	.....
MERC .....	3,000	5,000	+ 2,000
Near East Regional Democracy .....	40,000	40,000	.....
Tunisia .....	.....	2,000	+ 2,000
West Bank and Gaza .....	400,400	400,400	.....
Yemen .....	.....	10,000	+ 10,000
TSTCP .....	6,000	6,000	.....
South and Central Asia			
Afghanistan .....	2,157,932	2,150,000	- 7,932
Afghan Civilian Assistance Program (non-add) .....	( <sup>1</sup> )	[15,000]	[ + 15,000]
National Solidarity Program (non-add) .....	( <sup>1</sup> )	[100,000]	[ + 100,000]
Women & Girls Programs (non-add) .....	( <sup>1</sup> )	[150,000]	[ + 150,000]
Nepal .....	26,015	27,000	+ 985
Pakistan .....	1,074,295	1,070,000	- 4,295
Pakistan Civilian Assistance Program (non-add) .....	( <sup>1</sup> )	[5,000]	[ + 5,000]
Western Hemisphere			
Colombia .....	200,660	201,000	+ 340
Cuba .....	20,000	20,000	.....
Haiti .....	124,951	150,000	+ 25,049
Mexico .....	3,000	10,000	+ 7,000
Western Hemisphere Regional .....	91,106	65,000	- 26,106
Economic and Social Development Fund (non-add) .....	( <sup>1</sup> )	[15,000]	[ + 15,000]
Global Programs			
Disability Programs .....	( <sup>1</sup> )	5,000	+ 5,000
Extractive Industries Transparency .....	( <sup>1</sup> )	5,000	+ 5,000
Kimberley Process .....	( <sup>1</sup> )	3,000	+ 3,000
Oceans and International Environment and Scientific Affairs .....	177,650	182,650	+ 5,000
Office to Monitor and Combat Trafficking in Persons .....	7,183	12,000	+ 4,817
Reconciliation Programs .....	( <sup>1</sup> )	25,000	+ 25,000
Wheelchairs .....	( <sup>1</sup> )	10,000	+ 10,000
Unallocated ESF .....	( <sup>1</sup> )	357,766	( <sup>1</sup> )
Total, ESF .....	6,504,096	6,370,000	- 134,096

<sup>1</sup> Not available.



## COUNTRY ISSUES

*Afghanistan.*—The Committee is convinced that a key factor determining the outcome of reconstruction efforts in Afghanistan is the role of women, and intends that improving the status of women is a goal of all U.S. assistance programs in the country. The Committee recommends not less than \$150,000,000 for assistance for Afghan women and girls, and continues provisions in Public Law 111–32 relating to women and girls.

The Committee recommends \$100,000,000 for the National Solidarity Program, which is in addition to \$70,000,000 provided for NSP in Public Law 111–32.

The Committee is concerned with the continuing incidence of civilian casualties from coalition military operations in Afghanistan, which have reportedly caused some Afghans to join the Taliban. Investigations of these incidents by the U.S. military have not always been thorough. The Committee recommends \$15,000,000 for continued support for the Afghan Civilian Assistance Program, which assists families and communities that have suffered losses as a result of the military operations. These funds are in addition to \$12,000,000 provided for ACAP in Public Law 111–32.

Recognizing that the strength of the Taliban and other extremists depends on their persuasive and threatening messaging, and that the counterinsurgency effort will only succeed if the Government of Afghanistan can win the trust of the Afghan people, the Committee recommends \$10,000,000 for strategic communications activities that highlight the constructive efforts of the Government of Afghanistan and its international partners to bring security, basic services, and rule of law to the Afghan people, and counter the extremists' efforts to recruit terrorists.

*Cambodia.*—The Committee recognizes the importance of Cambodia's political opposition and civil society to Cambodia's democratic development, and notes the adverse impact the global economic crisis has had in Cambodia. The Committee is particularly concerned with a further weakening of these groups caused by decreasing donor support. The Committee requires USAID to submit a strategy for supporting civil society in Cambodia, and that priority be given to bolstering and strengthening indigenous NGOs involved in the promotion and protection of human rights, democracy and the rule of law. The Committee supports additional funding through NGOs to continue to improve the capacity of law enforcement and the judiciary to combat human trafficking, and to provide assistance to the victims.

The Committee remains concerned with allegations of corruption and mismanagement at the Khmer Rouge Tribunal, and restricts a United States contribution on a certification by the Secretary of State that credible steps are being taken by the United Nations and the Government of Cambodia to address these concerns.

The Committee supports the decentralization of power in Cambodia, as provided for in the 2001 Law on Khum/Sangkat Administrative Management. The Committee instructs the Secretary of the Treasury to direct the U.S. Executive Directors at each International Financial Institution to ensure that a significant portion of assistance provided for Cambodia is made in accordance with de-

velopment plans established by Khum/Sangkat Councils, as appropriate, and are managed by such Councils independently and without interference from the central Government of Cambodia.

*Cyprus.*—The Committee continues to support assistance for scholarships, administrative support of the scholarship program, bicomunal projects, and measures aimed at reunification of the island of Cyprus, reducing tension and promoting peace and cooperation. The Committee is aware of concerns that some projects on Cyprus may have been funded without advance consultation with the Government of Cyprus and recommends that such consultation occur whenever practicable in the interest of transparency in the allocation of funds. The Committee intends that with respect to the provision of assistance, the organizations implementing such assistance and the specific nature of that assistance shall not be subject to the prior approval of any foreign government.

*Democratic Republic of the Congo.*—The Committee remains concerned with the incidence of sexual violence against women and girls in the DRC, and recommends \$3,000,000 for USAID to expand activities that assist the victims.

*Haiti.*—The Committee recommends a total of \$282,393,000 from titles III and IV of this act for assistance for Haiti, including \$18,500,000 in INCLE funds, which is \$25,049,000 above the budget request. The Committee recommends continued support for programs and activities to reduce pre-trial detention, provide health care and sanitation, and make other improvements to the deplorable conditions in Haiti's prisons.

*Iraq.*—The Committee recommends \$5,000,000 for continued support for the Marla Ruzicka Iraqi War Victims Fund, which assists families and communities that suffer losses resulting from the military operations. As U.S. and coalition forces withdraw from Iraq, the Committee directs USAID to pursue options for future Iraqi management and support of this program to assist innocent victims, either through Iraqi NGOs or the government.

The Committee supports the \$90,000,000 budget request for democracy, human rights, and women's programs in Iraq.

The Committee recommends not more than \$50,000,000 for USAID's Ministerial Capacity Development program, which is \$35,000,000 below the budget request, and believes that the Government of Iraq should support such training and development programs in the future.

*Lebanon.*—The Committee provides \$109,000,000 for assistance for Lebanon, of which not less than \$10,000,000 is for scholarships for students in Lebanon with high financial need, including at American educational institutions. These funds are to be awarded through an open and competitive process.

The Committee continues to support the work of the U.S. Forest Service in forest and wildlife conservation in Lebanon, and recommends \$500,000 for these activities.

*Nepal.*—The Committee recommends \$27,000,000 for assistance for Nepal, of which not less than \$1,500,000 should be made available to support capacity building of Nepali civil society organizations.

*North Korea.*—No funds are provided in this act for energy-related assistance for North Korea.

The Committee recommends up to \$4,000,000 to promote democracy, human rights and the development of a market economy in North Korea, as authorized by Public Law 110-346. Of this amount, \$2,000,000 is for grants for such purposes, and \$2,000,000 is to increase access to information inside North Korea. Such programs may include appropriate educational and cultural exchange programs with North Korean participants, to the extent not otherwise prohibited by law.

*Pakistan.*—The Committee recommends continuing and expanding programs funded under DRL and USAID for programs and activities that support the development of independent media in Pakistan.

The Committee recommends \$5,000,000 for assistance through NGOs for civilians who suffer losses as a result of the military operations, and directs the Secretary of State to consult with the Committee prior to the obligation of funds.

The Committee directs the Department of State and USAID, as appropriate, to support programs that address extremism within madrassas in Pakistan, to be awarded on a fully competitive basis.

*Philippines.*—The Committee recommends a portion of ESF funds to support conflict resolution activities in Mindanao and to expand judicial training programs.

*Tibet.*—The Committee recommends \$7,500,000 for activities implemented by NGOs which preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan communities in China. The Committee intends these funds to be awarded competitively to multiple grantees.

*Tunisia.*—The Committee recommends \$2,000,000 for assistance for Tunisia, which is \$2,000,000 above the budget request, for programs and activities in southern Tunisia, and to promote respect for human rights.

*Vietnam.*—The Committee recommends \$3,000,000 for continued environmental remediation of dioxin contaminated sites and related health programs. The Committee notes that the United States and Vietnamese governments have worked cooperatively for many years to locate and identify remains of American MIAs since the war. There are also reportedly some 3 million Vietnamese MIAs, and the Committee recommends funding for technical and other assistance to the Government of Vietnam for the purpose of locating and identifying Vietnamese MIAs from both sides of the conflict.

*West Bank and Gaza.*—The Committee continues current law restrictions on assistance for the West Bank and Gaza, as contained in Public Law 111-8 and Public Law 111-32.

#### GLOBAL PROGRAMS

*Conflict Diamonds.*—The Committee recommends \$3,000,000 to implement the Kimberley Process Certification Scheme, including by strengthening the role and capacity of civil society groups in the Kimberley Process.

*Disability Programs.*—The Committee recommends \$5,000,000 for disability programs, of which \$2,500,000 should be made available for programs and activities administered by USAID through

foreign missions to address the needs and protect and promote the rights of people with disabilities in developing countries, and \$1,500,000 should be designated to support people with disabilities and disabled persons organizations in developing countries on issues of independent living, advocacy, education, and accessible transportation through partnerships with disability advocacy organizations that have expertise and experience in these areas. The Committee recommends continuation of the current practice that at least 25 percent of USAID foreign mission funds be dispersed in small grants. In addition, the Committee recommends \$1,000,000 to develop, support and strengthen sports programs for people with disabilities in developing countries.

*MEPI.*—The Committee recommends funds to continue regional programs traditionally managed by MEPI, of which \$8,000,000 should be used to continue a scholarship program to educate students from countries with significant Muslim populations, including at American educational institutions in those countries. These funds are to be awarded through an open and competitive process. The Secretary of State is directed to report to the Committee on coordination with other offices responsible for funding similar programs.

*Middle East Regional Cooperation Program.*—The Committee recommends \$5,000,000 for continued support for the MERC.

*Near East Regional Democracy.*—The Committee recommends not less than \$30,000,000 to expand access to information and communications through the Internet, to be awarded on an open and competitive basis that includes proof of actual performance in delivering access to large numbers of users living in closed societies that have hostile Internet environments. The Committee further expects that awards of the funds will be based on a showing that the applicant will, within 1 year of the date of the award, be able to generate sufficient capacity to provide Internet access to tens of millions of closed society residents in acutely hostile Internet environments. The Committee also notes the importance of the applicant's system being able to withstand countermeasures from closed society regimes.

*Reconciliation Programs.*—The Committee recommends \$25,000,000 for reconciliation programs and activities which bring together and facilitate direct communication between individuals of different ethnic, religious and political backgrounds in countries affected by civil strife and war, of which \$9,000,000 is for such programs and activities in the Middle East. This global program seeks to promote understanding, mutual respect and reconciliation through the active participation, dialogue and problem solving of members of opposing groups.

*Trafficking in Persons.*—The Committee recommends \$12,000,000 for programs to prevent trafficking in persons consistent with Public Law 106-386.

*Volunteers for Prosperity.*—The Committee is aware that the Volunteers for Prosperity program was authorized after the fiscal year 2010 budget request was finalized. The Committee recommends USAID support VFP, and directs USAID to consult with the Committee not later than 60 days after enactment of this act on the implementation of this program.

*Wheelchairs.*—The Committee recommends \$10,000,000 for wheelchair programs in developing countries. The Committee intends funding for wheelchair programs to be allocated through a fully open and competitive process based on merit. The Committee supports funding that provides quality, low-cost wheelchairs benefiting as many people as possible, and which encourages local initiative, utilizes appropriate technologies, and are sustainable.

#### REPORTS

The Committee directs the Department of State and USAID, as instructed, to submit the following reports:

*Afghan Women and Girls.*—The Committee directs the Secretary of State to submit a report not later than December 1, 2010, detailing the uses of funds from all accounts in this act for programs to improve the status of Afghan women and girls, including to prevent discrimination and violence against women and girls and to assist the victims; provide economic and leadership opportunities; increase participation of women in the political progress at the national, provincial and sub-provincial levels and in efforts to improve security; and other programs designed specifically to benefit women and girls; and the results achieved.

*Civilian Compensation.*—The Committee strongly encourages a coordinated approach by the Departments of State and Defense regarding condolence payments and other assistance to civilians who suffer losses as a result of United States and coalition military operations, as recommended in SIGIR report 09–019, and directs the Secretary of State, in consultation with the Secretary of Defense, to submit a report to the Committee not later than 180 days after enactment of this act on steps taken to standardize and coordinate procedures for condolence payments and other assistance for civilian victims in Iraq, Afghanistan and Pakistan.

*Natural Resources Exploitation Report.*—The Committee directs the Secretary of State to submit a report, not later than 180 days after enactment of this act, detailing the exploitation of mineral resources in the DRC (including columbite-tantalite, cassiterite, wolframite, and gold), and an assessment of how such exploitation and cross-border trade in these minerals contributes to human rights violations, violence against women and girls, and labor abuses in the DRC.

*Pakistan Infrastructure.*—The Committee directs the Secretary of State, in consultation with relevant Government of Pakistan officials, to submit a report not later than 180 days after enactment of this act, on infrastructure rehabilitation and reconstruction requirements necessary for increased direct foreign investment in major urban areas of Pakistan, including with respect to the aviation industry.

#### PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

*Arava Institute for Environmental Studies.*—To support reconciliation between parties in the Middle East through programs focused on solving regional environmental problems.

*The Bridge Fund.*—To support programs related to the preservation of cultural traditions and the promotion of sustainable development and environmental conservation in Tibet.

*Florida Association for Volunteer Action.*—For activities relating to the Caribbean and Latin America.

*Foundation for Environmental Security and Sustainability.*—To safeguard U.S. national security interests through a focus on the environmental components of security in some of the most conflicted areas of the world.

*Global Internet Freedom Consortium.*—To facilitate and promote widespread, secure Internet use in countries whose governments practice repressive Internet monitoring, censorship and control.

*Global Rights.*—To increase access to justice by strengthening the capacity of foreign human rights groups to document human rights violations, advocate for legal and policy reforms, and provide legal assistance to victims.

*Holocaust Conservation and Preservation.*—To conserve documents, items, and/or facilities of historical significance relating to the Holocaust in Europe, to be matched by contributions from sources other than the United States Government.

*Shaare Zedek.*—To fund research on breast and ovarian cancer among women in the Middle East.

*Street Law.*—To provide law, human rights, and democracy training in predominantly Muslim countries.

*University of Kabul.*—To continue to improve the quality and accessibility of education at the University of Kabul.

*Women’s Campaign International.*—To increase leadership training for women in developing countries.

*Women for Women International.*—To enable women to rebuild their lives after conflict, including in Afghanistan.

DEMOCRACY FUND

Appropriations, 2009 .....	\$116,000,000
Budget estimate, 2010 .....	
Committee recommendation .....	120,000,000

The Committee recommends \$120,000,000 for the Democracy Fund, an increase of \$120,000,000 above the budget request, of which \$79,000,000 is for DRL’s Human Rights and Democracy Fund and \$41,000,000 is for USAID’s Office for Democracy and Governance.

*DRL.*—Of the funds provided to the HRDF, not less than \$19,000,000 is for the promotion of democracy in the PRC, Hong Kong, and Taiwan (to be provided on a cost-matching basis only), and \$6,500,000 is for the promotion of democracy in countries located outside the Middle East region with a significant Muslim population, where such programs would help to respond to, deter, or prevent extremism.

The Committee recommends continuing and expanding programs and activities funded under DRL and USAID that support the development of independent media in Pakistan, especially for programs in areas bordering Afghanistan.

*Office of Democracy Governance.*—Of the funds provided to the ODG, \$35,500,000 is for the Elections and Political Process Fund and \$5,500,000 is for international labor programs. The Committee

notes that \$20,000,000 for the operating costs for ODG are included under the DA account.

ASSISTANCE FOR EUROPE, EURASIA, AND CENTRAL ASIA

Appropriations, 2009 .....	<sup>1</sup> \$922,000,000
Budget estimate, 2010 .....	762,253,000
Committee recommendation .....	745,000,000

<sup>1</sup>The enacted level includes \$650,000,000 from Public Law 111–8 and \$272,000,000 from Public Law 111–32.

The Committee recommends \$745,000,000 for Assistance for Europe, Eurasia, and Central Asia, which is \$17,253,000 below the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

ASSISTANCE FOR EUROPE, EURASIA, AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country	Fiscal year 2010 request	Committee recommendation	Change from request
<b>Central Asia:</b>			
Kazakhstan .....	10,400	10,400	.....
Kyrgyz Republic .....	41,465	41,000	– 465
Tajikistan .....	46,500	45,500	– 1,000
Turkmenistan .....	13,025	13,000	– 25
Uzbekistan .....	8,250	8,200	– 50
Regional, Central Asia .....	12,000	11,500	– 500
Subtotal, Central Asia .....	131,640	129,600	– 2,040
<b>Europe and Eurasia:</b>			
Albania .....	24,000	23,800	– 200
Armenia .....	30,000	30,000	.....
Azerbaijan .....	22,120	22,000	– 120
Belarus .....	15,000	15,000	.....
Bosnia and Herzegovina .....	38,565	38,500	– 65
Bulgaria .....	800	800	.....
Georgia .....	62,050	61,000	– 1,050
Kosovo .....	100,000	100,000	.....
Macedonia .....	23,065	22,000	– 1,065
Moldova .....	20,300	20,300	.....
Montenegro .....	9,000	9,000	.....
North Caucasus (non-add) .....	.....	[9,000]	[+ 9,000]
Russia .....	56,100	60,000	+ 3,900
Serbia .....	51,000	51,000	.....
Ukraine .....	90,125	90,000	– 125
Eurasia Regional .....	49,293	( <sup>1</sup> )	.....
Europe Regional .....	39,195	( <sup>1</sup> )	.....
Subtotal, Europe and Eurasia Regional .....	88,488	72,000	– 16,488
OSCE (non-add) .....	[47,180]	[47,180]	.....
Office of the High Representative (non-add) .....	[4,000]	[4,000]	.....
Subtotal, Europe and Eurasia .....	630,613	615,400	– 15,213
Total, Europe, Eurasia and Central Asia .....	762,253	745,000	– 17,253

<sup>1</sup> Not available.

*North Caucasus.*—The Committee notes that political and ethnic violence continue to cause suffering and forced displacement in the North Caucasus, and recommends \$9,000,000 to support USAID

programs. The Committee intends funds to be used for immediate and long-term basic services for conflict-affected populations, and requests to be consulted on the proposed uses of funds.

*Roma.*—The Committee remains concerned with reports of discrimination and violence against Roma in some European countries. The Committee recommends assistance for organizations working to protect Roma and their culture.

*U.S. Forest Service.*—The Committee notes the work of the U.S. Forest Service in the Russian Far East to promote sustainable forestry management, habitat protection for endangered species, protected area management and ecotourism, and fire management. The Committee recommends \$500,000 to support and expand these efforts, as well as in Ukraine.

PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

*Civilian Research and Development.*—To expand activities in countries and regions where strengthening science capacity to help solve energy, agriculture, nonproliferation, health and other pressing global problems is central to economic growth and stability.

*Eurasia Foundation.*—To continue programs to promote democratic institutions, independent media, and business education in the FSU.

*Eurasian Medical Education Program.*—To increase the ability of Russian physicians to prevent and manage chronic, life-threatening diseases.

*Henry M. Jackson Foundation.*—To support human rights and religious freedom in Russia.

*Institute for Sustainable Communities.*—To continue programs to promote community problem-solving, including in health, justice, the environment and education.

*Primary Health Care Initiative.*—To bring medical and humanitarian relief to vulnerable people in countries of the FSU.

*Union of Councils for Jews in the Former Soviet Union.*—To support the outreach and advocacy efforts of NGOs in Russia, Ukraine and Belarus that work to diminish anti-Semitic and xenophobic discrimination against religious and ethnic minorities in the region.

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Appropriations, 2009 .....	<sup>1</sup> \$1,561,500,000
Budget estimate, 2010 .....	1,947,451,000
Committee recommendation .....	1,525,000,000

<sup>1</sup>The enacted level includes \$875,000,000 from Public Law 111-8, \$199,000,000 from Public Law 110-252 and \$487,500,000 from Public Law 111-32, of which \$94,000,000 is for programs and activities requested for fiscal year 2010. An additional \$315,000,000 was also included under the Andean Counterdrug Program account in fiscal year 2009, which was merged into the INCLE account in fiscal year 2010. The total amount provided in fiscal year 2009 for these purposes is \$1,876,500,000.

The Committee recommends \$1,525,000,000 for International Narcotics Control and Law Enforcement, which is \$422,451,000 below the budget request.



Funds shall be allocated in the following table and subject to the requirements of section 7019 of this act:

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Country	Fiscal year 2010 request	Committee recommendation	Change from request
Afghanistan .....	450,000	450,000	.....
Colombia .....	237,760	248,500	+ 10,740
Egypt .....	1,000	1,000	.....
Indonesia .....	11,570	11,570	.....
Iraq .....	52,000	52,000	.....
Jordan .....	1,500	1,500	.....
Lebanon .....	20,000	20,000	.....
Mexico .....	459,325	105,000	- 354,325
Nepal .....	3,700	3,700	.....
Pakistan .....	155,200	155,200	.....
Philippines .....	1,365	1,365	.....
Thailand .....	1,400	1,740	+ 340
West Bank and Gaza .....	100,000	100,000	.....

## COUNTRY ISSUES

*Colombia.*—The Committee continues to support substantial assistance for Colombia, and notes the progress made in improving security in many parts of the country. For fiscal year 2010, the Committee recommends a total of \$509,495,000 for assistance for Colombia, including \$199,000,000 under the ESF account, \$1,695,000 under the IMET account, \$53,805,000 under the FMF account, \$248,500,000 under the INCLE account, and \$6,495,900 under the NADR account. The Committee notes that the TI, MRA and NADR accounts contain notwithstanding authority, but any additional assistance from those accounts is subject to the Committee's regular notification procedures.

The Committee is aware that United States assistance is helping Colombia build state presence in ungoverned territories through the Government of Columbia's Center for Coordination of Integrated Action. Achieving this goal will require the CCAI to increase civilian government agencies' participation in decisionmaking, funding, and on-the-ground presence, and to do more to address inter-agency coordination. CCAI will not succeed if, in practice, it is a mostly military effort. Reports of human rights abuses in CCAI zones, including forced displacement and increased paramilitary presence, should be investigated and punished.

The Committee is concerned with the continuing influence of illegal drug cultivation, production and trafficking, and related corruption, throughout Colombian society. Despite significant United States assistance, the flow of large amounts of illicit drugs to the United States continues, and the violence associated with it plagues large areas of Colombia while it has also spread to other parts of Central America, Mexico, and the Caribbean. A measure of the continuing severity of the problem is the large number of Colombian refugees and IDPs fleeing drug-related violence. The Committee recommends additional assistance for these vulnerable groups.

The Committee is concerned that the Colombian army has been implicated in a pattern of extra-judicial killings of civilians. While the Ministry of Defense has taken steps to prevent these crimes, few officers have been punished. There are also reports that the Presidential Intelligence Service [DAS] has engaged in illegal surveillance of human rights defenders, judges, journalists and others. The Committee continues restrictions on 30 percent of the military assistance for Colombian, and adds restrictions on assistance to the DAS.

The Committee again recommends funding for the Fiscalía, Procuraduría, and Defensor del Pueblo to support efforts to investigate and hold accountable those responsible for violations of human rights. The Committee also recommends \$8,000,000 under the INCLE account for continued support of USAID's human rights activities, which is equal to the fiscal year 2008 level, and expects these funds to be transferred promptly to USAID. The Committee requests to be consulted prior to the obligation of funds.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

## COLOMBIA

[Budget authority in thousands of dollars]

Program/activity	Fiscal year 2010 request	Committee recommendation	Change from request
Interdiction, Eradication and Support			
Support to Colombian Military:			
Army Counterdrug Mobile Brigade .....	2,000	2,000	.....
Army Aviation Support .....	36,000	35,000	- 1,000
Air Bridge Denial Program .....	1,000	1,000	.....
Navy Maritime Interdiction Support .....	5,000	5,000	.....
Subtotal, Support to the Colombian Military .....	44,000	43,000	- 1,000
Support to Colombian National Police:			
Aviation Support .....	55,106	50,000	- 5,106
Support for Eradication .....	60,000	55,000	- 5,000
Support for Interdiction .....	16,000	25,000	+ 9,000
Subtotal, Support to the Colombian National Police .....	131,106	130,000	- 1,106
Program, Development, and Support:			
United States Personnel .....	2,089	2,029	- 60
Locally Employed Staff (LES) .....	2,391	2,391	.....
ICASS Costs .....	1,010	1,010	.....
Program Support .....	1,750	1,270	- 480
Subtotal, Program, Development and Support .....	7,240	6,700	- 540
Critical Flight Safety Program:			
Huey-II Engines .....	1,800	1,800	.....
Huey-II Procurement .....	3,500	3,500	.....
Spray Aircraft Procurement .....	2,730	.....	- 2,730
Huey-II Wiring .....	1,500	1,500	.....
C208 Depot .....	700	700	.....
UH-60L Depot .....	6,000	5,550	- 450
Huey-II Depot .....	4,000	4,000	.....
C-27 Depot .....	2,600	2,500	- 100
AT-802 Depot .....	2,600	2,500	- 100
Aircraft/Aircrew Safety of Flight .....	3,250	3,250	.....

## COLOMBIA—Continued

[Budget authority in thousands of dollars]

Program/activity	Fiscal year 2010 request	Committee recommendation	Change from request
Subtotal, Critical Flight Safety Program .....	28,680	25,300	- 3,380
Subtotal, Colombia—Interdiction, Eradication and Support ...	211,026	205,000	- 6,026
Rule of Law, Judicial, and Human Rights			
Human Rights (USAID) .....		8,000	+ 8,000
Judicial Reforms Programs .....	7,000	8,000	+ 1,000
Procuraduría General de la Nación .....		4,000	+ 4,000
Defensoría del Pueblo .....		2,000	+ 2,000
Office of the Attorney General .....	13,234	16,500	+ 3,266
Human Rights Unit .....		[5,000]	[+ 5,000]
Justice and Peace Unit .....		[5,000]	[+ 5,000]
Witness/Victims Protection Program .....		[5,000]	[+ 5,000]
Investigations and Mass Graves .....		[1,500]	[+ 1,500]
U.N. High Commissioner for Human Rights .....		500	+ 500
Carabineros .....	5,000	3,000	- 2,000
Individual Deserter Program .....	500	500	
Demand Reduction .....	500	500	
Culture of Lawfulness .....			
Money Laundering .....	500	500	
Subtotal, Colombia Rule of Law Programs .....	26,734	43,500	+ 16,766

*Guatemala.*—The Committee recommends \$5,000,000 for the CICIG to investigate illegal armed forces, clandestine criminal organizations and public corruption and collaborate with the Government of Guatemala in the investigation, prosecution and punishment of those responsible for such crimes, including drug trafficking. The Department of State, USAID and the Department of Justice should assist CICIG through the detail of FBI agents, prosecutors and forensics specialists, and also in determining the requirements for a special court with adequately vetted, protected and supported prosecutors and judges to address the most serious crimes involving organized crime, drug traffickers and public corruption.

*Iraq.*—The Committee recommends \$52,000,000 for programs and activities in Iraq, as requested, and understands that subsequent fiscal year budget requests under this account may increase as the Department of State assumes programmatic responsibility for the training of Iraqi security forces. None of the funds provided shall be used for construction costs.

*Merida Initiative.*—

—*Central America.*—The Committee recommends \$75,000,000 under the Merida Initiative for the countries of Central America, including Haiti and the Dominican Republic, and \$15,000,000 for continued support of the Economic and Social Development Fund. The Committee is concerned that the countries of Central America have yet to provide clear strategies for utilizing assistance under the Merida Initiative.

The Committee supports the use of Merida Initiative funds for youth violence prevention programs. The Committee notes that Central American police forces suffer from inadequate resources, poor training, corruption and lack of accountability. In

order to effectively counter gang violence, extortion, drug trafficking and other major crimes, these police forces need to strengthen their institutional structures, including through leadership development, management and planning, and internal and external controls.

—*Mexico.*—The Committee recommends \$105,000,000 under the INCLE account for continued support for Mexico as part of the Merida Initiative, and notes that \$354,000,000 requested for Mexico for fiscal year 2010 was included in Public Law 111–32. The Committee continues to support efforts to combat drug-related violence and organized crime in Mexico, but remains skeptical that such efforts can succeed if the traffic in guns from, and the demand for drugs in, the United States continue unabated. The Committee notes that the Merida Initiative was designed as a 3-year program, but the deeply rooted problems it seeks to address will take far longer to solve. The Committee believes that realistic goals and credible metrics for measuring progress are necessary.

The Committee is disappointed that the Government of Mexico has not yet met the human rights requirements in previous appropriations acts. Similar requirements are included in this act. The Committee is particularly concerned that the Mexican military and police forces remain largely unaccountable to the judicial system. Cases of extra-judicial killings, rape and other egregious crimes allegedly committed by government forces, including those investigated and recommended for prosecution by the National Human Rights Commission, remain unresolved.

*West Bank.*—The Committee recommends \$100,000,000 to continue training and equipping (non-lethal) of the National Security Forces associated with the Palestinian Authority.

#### PROGRAM ISSUES

*Demand Reduction Programs.*—The Committee recommends \$12,500,000 for demand reductions programs, an amount equal to the budget request. The Committee notes the importance of these programs in predominantly Muslim countries, and in reducing drug abuse by women.

*International Law Enforcement Academies.*—The Committee recommends \$36,700,000 for the ILEAs, which is \$500,000 above the budget request. The Committee intends the additional funds, for a total of \$4,500,000, to be used to support the ILEA in Roswell, New Mexico to expand student participation, purchase critical learning materials, replace outdated computer equipment, and implement distance learning programs.

#### REPORTS

The Committee directs the Department of State, as instructed, to submit the following reports:

*Merida Initiative.*—

—*Central America.*—The Committee directs the Secretary of State to submit a report not later than 45 days after enactment of this act, for each of the countries of Central America receiving assistance under the Merida Initiative, including Haiti and the Dominican Republic. The report should detail the

threats or problems to be addressed, realistic goals and planned actions to achieve them (including planned uses of U.S. assistance), amounts to be invested by the countries themselves, and expected results.

—*Mexico*.—The Committee directs the Secretary of State, not later than 180 days after enactment of this act, to submit a report detailing the uses of Merida funds in Mexico, progress to date, any planned adjustments in the uses of funds, and post-Merida plans including anticipated funding requirements for Mexico and the Central American countries for the next 3 fiscal years.

—*Mexican Federal Registry of Police Personnel*.—In fiscal year 2008, the Congress provided \$3,000,000 for technical and other assistance to enable the Government of Mexico to create a unified national police registry. The Committee directs the Secretary of State to submit a report not later than 45 days after enactment of this act, detailing the extent to which the Mexican Federal Registry of Police Personnel is operational and effective, particularly for vetting police at the national, state and municipal levels to prevent rehiring from one force to another after dismissal for corruption or other causes. The report should also describe mechanisms in place to investigate, sanction or retrain police who do not pass performance evaluations implemented through police evaluation centers (centros de control de confianza).

PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

*Equitas*.—For continued support of forensic work to locate and identify victims of the armed conflict in Colombia.

*National Center for Missing and Exploited Children*.—To prevent crimes against children on the Internet.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING, AND RELATED PROGRAMS

Appropriations, 2009 .....	<sup>1</sup> \$631,500,000
Budget estimate, 2010 .....	765,430,000
Committee recommendation .....	761,165,000

<sup>1</sup> The enacted level includes \$525,000,000 from Public Law 111–8, \$4,500,000 from Public Law 110–252 and \$102,000,000 from Public Law 111–32.

The Committee recommends \$761,165,000 for the Nonproliferation, Anti-terrorism, Demining and Related Programs, which is \$4,265,000 below the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING, AND RELATED PROGRAMS  
 [Budget authority in thousands of dollars]

Program	Fiscal year 2010 request	Committee recommendation	Change from request
Nonproliferation Programs:			
Nonproliferation and Disarmament Fund .....	75,000	75,000	.....

NONPROLIFERATION, ANTI-TERRORISM, DEMINING, AND RELATED PROGRAMS—Continued  
[Budget authority in thousands of dollars]

Program	Fiscal year 2010 request	Committee recommendation	Change from request
Export Control and Related Border Security Assistance .....	54,960	55,000	+ 40
Global Threat Reduction .....	68,615	71,000	+ 2,385
Biosecurity Engagement Program .....	[35,000]	[37,000]	[ + 2,000]
IAEA Voluntary Contribution .....	65,000	65,000	.....
CTBT International Monitoring System .....	26,000	30,000	+ 4,000
Weapons of Mass Destruction Terrorism .....	2,000	2,000	.....
Subtotal, Nonproliferation Programs .....	291,575	298,000	+ 6,425
Anti-terrorism Programs:			
Anti-terrorism Assistance .....	228,385	216,000	- 12,385
Terrorist Interdiction Program .....	54,550	54,550	.....
CT Engagement with Allies .....	6,000	6,000	.....
Counterterrorism Financing .....	21,865	21,000	- 865
Subtotal, Anti-terrorism Programs .....	310,800	297,550	- 13,250
Regional Stability & Humanitarian Assistance:			
Humanitarian Demining Program .....	73,575	74,000	+ 425
International Trust Fund .....	7,500	12,000	+ 4,500
Small Arms/Light Weapons Destruction .....	81,980	79,615	- 2,365
Subtotal, Regional Stability & Humanitarian Assistance .....	163,055	165,615	+ 2,560
Total, Nonproliferation, Anti-terrorism, Demining and Re- lated Programs .....	765,430	761,165	- 4,265

The Committee supports NADR programs and activities that directly contribute to U.S. security in a targeted and cost efficient manner, and which provide assistance to countries severely contaminated with unexploded ordnance. The Committee encourages the administration to continue to improve the coordination of international counterterrorism programs among and between relevant Federal agencies, and to submit future budget requests under the Department of State and USAID's jurisdiction for such activities in a more clear and concise manner.

*Biosecurity Engagement Program.*—The Committee recommends \$37,000,000 for the BEP, \$2,000,000 above the budget request, and recommends not less than \$6,000,000 to continue biological threat reduction assistance programs in Pakistan.

*Humanitarian Demining.*—The Committee directs the Secretary of State to consult with the Committee on the appropriate criteria for allocating funds for humanitarian demining and other UXO removal programs.

*Iraqi Scientist Engagement Program.*—The Committee supports the \$615,000 requested for this program, but believes the Government of Iraq should fully bear this cost and encourages the Secretary of State to secure reimbursement from the Government of Iraq for this program.

*ITF.*—The Committee recommends \$12,000,000 for the ITF, and notes this would bring the total U.S. assistance for the ITF to more than \$140,000,000. The Committee recognizes the ITF's success and that it is nearing completion of its mission to make the countries of southeastern Europe mine-safe. The Committee intends any

future U.S. assistance for the ITF after fiscal year 2010 to be provided through an open and competitive process.

*Laos.*—The Committee notes that Laos is among the countries most severely contaminated with UXO due to tens of millions of U.S. cluster munitions and bombs dropped during the Vietnam War. These remnants of war have caused tens of thousands of casualties, including children, and hundreds of new casualties each year, yet Laos has received only a small fraction of total U.S. assistance for UXO removal. The Committee directs the Department to provide not less than \$6,000,000 for UXO removal in Laos in fiscal year 2010, and to plan for similar or higher levels of funding in future years.

#### REPORT

*Small Arms/Light Weapons.*—The Committee supports increased funding for programs to destroy small arms and light weapons, and directs the Secretary of State to submit a report to the Committee not later than 45 days after enactment of this act detailing the proposed uses of funds.

#### MIGRATION AND REFUGEE ASSISTANCE

Appropriations, 2009 .....	<sup>1</sup> \$1,671,000,000
Budget estimate, 2010 .....	1,480,444,000
Committee recommendation .....	1,677,800,000

<sup>1</sup>The enacted level includes \$931,000,000 from Public Law 111–8, \$350,000,000 from Public Law 110–252 and \$390,000,000 from Public Law 111–32.

The Committee recommends \$1,677,800,000 for Migration and Refugee Assistance, which is \$197,356,000 above the request.

The Committee is concerned with the suffering of all refugees and IDPs, and notes that refugees and IDPs with disabilities have particular difficulties obtaining services. The Committee directs the Secretary of State and USAID Administrator to work with other governments and humanitarian organizations to ensure that assistance programs take into account the special needs of persons with disabilities and that they are included in the design and implementation of programs.

*Burma.*—The Committee remains concerned with refugees and IDPs in Burma and Thailand, and recommends the Secretary of State provide assistance to meet these needs in a timely manner.

*Colombia.*—The Committee recommends additional assistance for Colombian IDPs and refugees.

*Migrants to Israel.*—The Committee recommends \$25,000,000 for migrants to Israel, the amount requested, to be awarded through an open and competitive process. According to the Department of State, the number of migrants to Israel has declined from approximately 184,000 in 1990 to 7,300 in 2008. No funds may be used to support migrants who reside in settlements or outposts in the West Bank. The Committee supports assistance consistent with the conditions that have applied to the program since its inception in 1973 that all funds be spent in Israel.

*North Korea.*—The Committee recommends that assistance be made available for North Korean refugees, as authorized by Public Law 110–346.

The Committee is disappointed with the low number of North Korean refugees that have resettled in the United States since the enactment of Public Law 110–346, which directs the Department of State to facilitate such resettlements. The Committee directs the Secretary of State to significantly increase the number of resettlements, consistent with the law.

*Refugee Resettlement.*—The Committee is concerned with the lack of sufficient resources for Iraqi and other refugees resettling in the United States due to funding shortfalls of resettlement organizations caused by the financial crises, and directs the Department of State to consult with the Committee on efforts to address this need.

*Tibetan Refugees.*—The Committee supports assistance for Tibetan refugees who have fled their homeland and are in transit in Nepal or resettled in India.

#### REPORT

*North Korea.*—The Committee directs the Secretary of State to submit a report, not later than 60 days after enactment of this act, detailing the measures and improvements to be taken by the Department of State to facilitate a significant increase in the admission and resettlement of North Korean refugees to the United States.

#### UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Appropriations, 2009 .....	\$40,000,000
Budget estimate, 2010 .....	75,000,000
Committee recommendation .....	75,000,000

The Committee recommends \$75,000,000 for United States Emergency Refugee and Migration Assistance, which is equal to the budget request.

#### INDEPENDENT AGENCIES

##### PEACE CORPS

##### (INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	\$340,000,000
Budget estimate, 2010 .....	373,440,000
Committee recommendation .....	373,440,000

The Committee recommends \$373,440,000 for the Peace Corps, which is equal to the budget request and \$33,440,000 above the fiscal year 2009 level.

The Committee strongly supports the mission of the Peace Corps, which can be as relevant today in promoting American values abroad as it was when it was founded almost a half century ago. But the world has changed significantly since then, and the Peace Corps needs to adapt to the 21st century. Past efforts by the Committee to encourage the Peace Corps to reform and make better use of resources have been ignored. A new Director with a new vision, who recognizes the need for reform, supports transparency and seeks a constructive relationship with Congress, is urgently needed.



The Committee is aware that some have called for a large increase in funding above the amount requested by the President for fiscal year 2010, in order to send volunteers to new countries. Very few of such countries are safe enough or otherwise ready to host volunteers, and there are hundreds of volunteers currently serving in countries with little if any strategic importance to the United States who could be used more effectively. At a time of intense pressures on a limited budget, each volunteer costs the U.S. Government \$50,000 a year. Each dose of vaccine for measles, which threatens hundreds of millions of children in poor countries and needlessly kills 200,000 children annually, costs a few dollars. This is but one of the many difficult funding choices the Committee faced, yet its recommendation for the Peace Corps is the largest percentage increase in the Peace Corps' budget since 1993. The Committee believes that reform, not dramatic increases in funding in a single year, is the Peace Corps' most urgent need.

The Committee expects to recommend additional increases in funding to support the goal of doubling the Peace Corps, including sending more volunteers to countries with large Muslim populations, once it is clear that a new Director is providing the leadership the Peace Corps needs.

MILLENNIUM CHALLENGE CORPORATION

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 .....	\$875,000,000
Budget estimate, 2010 .....	1,425,000,000
Committee recommendation .....	950,000,000

The Committee recommends \$950,000,000 for the Millennium Challenge Corporation, which is \$475,000,000 below the request and \$75,000,000 above the fiscal year 2009 level. Not more than \$95,000,000 shall be used for administrative expenses.

The Committee expects the MCC to support new compacts currently under development with Jordan, Malawi and the Philippines with fiscal year 2010 funding, if eligibility criteria are met.

In Public Law 111-32, the Committee provided the Secretary of State with authority to reprogram MCC funding to address the global financial crisis before allocating ESF assistance for this purpose, and continues this authority in this act.

The Committee notes that the fiscal year 2010 budget request for the MCC is more fully justified than in previous fiscal years and appreciates the Corporation's efforts to plan strategically.

The Committee supports the MCC's efforts to address pre-implementation and development costs prior to the start of a compact, and believes these efforts will assist the Corporation in disbursing compact funds more effectively. The Committee remains concerned with the projected size of compacts and questions the MCC's ability to effectively disburse such large sums within 5 years.

The Committee supports the MCC Board of Directors' decision to partially terminate assistance to Nicaragua and to suspend funding for Armenia due to failure to adhere to the MCC's eligibility criteria, and appreciates MCC's adherence to its core principles. As the MCC's availability of funds has increased due to the suspension and termination of these compacts, the Committee recommends the

MCC re-obligate funds for use for new compacts requested in fiscal year 2010 after consultation with the Committee.

The Committee notes that section 605(e) of the Millennium Challenge Act of 2003 restricts the use of MCC funds for military assistance and training. While the act is silent on dual-use issues, such as posed by the airport renovation project in Mali, the Committee is concerned that dual-use investments could be used in contravention of U.S. national security interests should there be a change in government or political unrest in an MCC compact country. To provide clarification on this issue, the Committee prohibits the use of MCC funds for any military assistance and training, including for dual-use purposes. The Committee considers this clarification to be consistent with the intent of section 605(e) which does not provide any exceptions allowing MCC economic assistance funds to be commingled with other funds (such as national funds or military assistance funds). The Committee directs the MCC to consult with the Committee on any ongoing MCC projects that may be of a dual-use nature.

#### REPORTS

The Committee directs the MCC to provide a report to the Committee not later than 90 days after enactment of this act on the total funding and proposed uses of funding de-obligated from Compacts that the Board has terminated because the country failed to meet the MCC's governance standards.

Funding will not be obligated for the MCC until the Chief Executive Officer of the Corporation provides a report to the Committee listing proposed candidate countries to receive assistance, the level of assistance proposed for each country, a description of proposed activities, and the U.S. implementing agencies. The Committee expects the MCC to reimburse USAID for expenses incurred supporting MCC activities.

#### INTER-AMERICAN FOUNDATION

Appropriations, 2009 .....	\$22,500,000
Budget estimate, 2010 .....	22,760,000
Committee recommendation .....	23,000,000

The Committee recommends \$23,000,000 for the Inter-American Foundation, which is \$240,000 above the budget request.

#### AFRICAN DEVELOPMENT FOUNDATION

Appropriations, 2009 .....	\$32,500,000
Budget estimate, 2010 .....	30,000,000
Committee recommendation .....	30,000,000

The Committee recommends \$30,000,000 for the African Development Foundation, which is equal to the budget request.

#### DEPARTMENT OF THE TREASURY

##### INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Appropriations, 2009 .....	\$25,000,000
Budget estimate, 2010 .....	31,440,000
Committee recommendation .....	30,000,000

The Committee recommends \$30,000,000 for the International Affairs Technical Assistance program, which is \$1,440,000 below the budget request.

DEBT RESTRUCTURING

Appropriations, 2009 .....	\$60,000,000
Budget estimate, 2010 .....	110,630,000
Committee recommendation .....	60,000,000

The Committee recommends \$60,000,000 for bilateral heavily indebted poor country and poorest country debt reduction, HIPC Trust Fund, and Tropical Forest Conservation Act debt reduction programs, which is \$50,630,000 below the budget request and equal to the fiscal year 2009 level. The Committee recommends \$20,000,000 to support implementation of the Tropical Forest Conservation Act.

TITLE IV  
INTERNATIONAL SECURITY ASSISTANCE  
FUNDS APPROPRIATED TO THE PRESIDENT  
PEACEKEEPING OPERATIONS

Appropriations, 2009 .....	<sup>1</sup> \$530,200,000
Budget estimate, 2010 .....	296,400,000
Committee recommendation .....	331,500,000

<sup>1</sup>The enacted level includes \$250,200,000 from Public Law 111-8, \$95,000,000 from Public Law 110-252 and \$185,000,000 from Public Law 111-32.

The Committee recommends \$331,500,000 for Peacekeeping Operations to support multilateral peacekeeping operations and training, which is \$35,100,000 above the budget request.

*MFO.*—The Committee recommends \$26,000,000 for a U.S. contribution to the Multinational Force and Observers mission in the Sinai, which is equal to the budget request.

*Somalia.*—The Committee recommends up to \$102,000,000 for peacekeeping activities in Somalia, of which up to \$55,000,000 is for United Nations assessed costs.

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Appropriations, 2009 .....	<sup>1</sup> \$93,000,000
Budget estimate, 2010 .....	110,283,000
Committee recommendation .....	105,150,000

<sup>1</sup>The enacted level includes \$91,000,000 from Public Law 111-8 and \$2,000,000 from Public Law 111-32.

The Committee provides \$105,150,000 for International Military Education and Training, which is \$5,133,000 below the budget request.

*The Gambia.*—The Committee notes with concern the harassment of journalists and deterioration of press freedom in The Gambia, particularly the 3-year incommunicado detention of Mr. Ebrima Manneh, a reporter for the Gambian newspaper The Daily Observer. Reversal of this trend, and the release of Mr. Manneh, will be considered by the Committee in assessing continued United States assistance for The Gambia.

*Turkey.*—The Committee recommends \$5,000,000 for assistance for Turkey, which is \$1,000,000 above the budget request.

FOREIGN MILITARY FINANCING PROGRAM  
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2009 ..... <sup>1</sup>\$6,231,500,000  
 Budget estimate, 2010 ..... 5,274,390,000  
 Committee recommendation ..... 3,989,000,000

<sup>1</sup>The enacted level includes \$4,635,000,000 from Public Law 111–8, \$302,500,000 from Public Law 110–252 and \$1,294,000,000 from Public Law 111–32, of which \$1,225,000,000 is for programs and activities requested for fiscal year 2010.

The Committee recommends \$3,989,000,000 for the Foreign Military Financing Program, which is \$1,285,390,000 below the budget request.

The Committee notes that of the \$1,225,000,000 in FMF assistance provided in Public Law 111–32 for programs and activities requested for fiscal year 2010, \$555,000,000 is for assistance for Israel, \$260,000,000 is for assistance for Egypt, \$150,000,000 is for assistance for Jordan, and \$260,000,000 is for assistance for Mexico.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

FOREIGN MILITARY FINANCING PROGRAM  
[Budget authority in thousands of dollars]

Country/program	Fiscal year 2010 request	Committee recommendation	Change from request
Bahrain .....	19,500	19,000	– 500
Cambodia .....	1,000	1,000	.....
Colombia .....	66,390	53,805	– 12,585
Egypt .....	1,300,000	1,040,000	– 260,000
Ethiopia .....	3,000	843	– 2,157
Georgia .....	16,000	16,000	.....
Indonesia .....	20,000	20,000	.....
Israel .....	2,775,000	2,220,000	– 555,000
Jordan .....	300,000	150,000	– 150,000
Lebanon .....	100,000	100,000	.....
Mexico .....	10,500	.....	– 10,500
Philippines .....	15,650	33,000	+ 17,350
Poland .....	47,000	47,000	.....
Thailand .....	1,060	1,600	+ 540
Tunisia .....	15,000	15,000	.....
Turkmenistan .....	1,500	1,500	.....
Vietnam .....	1,345	2,000	+ 655
Yemen .....	10,000	15,000	+ 5,000
FMF, Administrative Expenses .....	54,464	54,464	.....
Unallocated FMF .....	( <sup>1</sup> )	198,788	( <sup>1</sup> )
Subtotal, FMF .....	5,274,390	3,989,000	– 1,285,390
Subtotal, Appropriated in Public Law 111–32 for Egypt, Israel, Jordan and Mexico .....	( <sup>1</sup> )	1,225,000	+ 1,225,000
Total, FMF .....	5,274,390	5,214,000	– 60,390

<sup>1</sup> Not available.

*Human Rights Vetting.*—The Committee supports the Department of State’s efforts to monitor the use of U.S. military training and equipment provided to foreign security forces, but is concerned that the vetting process is uneven among U.S. Embassies and falls short in some countries where the military or police have a history of human rights violations. The Committee also notes that the

budget request includes FMF assistance for eight countries in Africa that have not received FMF in recent years. The Committee recommends transfer of not less than \$2,000,000 to DRL for training and other personnel resources to strengthen the vetting process, which continues an initiative begun in fiscal year 2008.

#### COUNTRY ISSUES

*Indonesia.*—The Committee notes the progress Indonesia has made in strengthening democracy, combating extremism, and addressing other challenges including illegal logging. Military reform has lagged behind, however. The Committee recommends \$20,000,000 for assistance for Indonesia, which is \$4,300,000 above the fiscal year 2009 level and equal to the budget request. Of this amount, \$2,000,000 is withheld from obligation until the Secretary of State reports in writing to the Committees on Appropriations pursuant to section 7071(d) of this act on—

- Steps taken by the Government of Indonesia to revise the Code of Military Justice, Uniform Criminal Code and other relevant statutes, to permit trials of members of the military alleged to have committed violations of internationally recognized human rights in civilian courts and to deny promotion, suspend from active service, and/or pursue prosecution of military officers indicted for serious crimes, and to refine further the mission of the Armed Forces and develop an appropriate national defense budget to carry out that mission;
- Efforts by the Armed Forces to cooperate with civilian judicial authorities and with international efforts to resolve cases of violations of internationally recognized human rights;
- Efforts by the Government to implement reforms that increase the transparency and accountability of the Armed Forces' operations and financial management and concrete steps taken to achieve divestment of all military businesses; and
- Whether the Government of Indonesia is allowing public access to Papua, including foreign diplomats, NGOs, and journalists.

*Philippines.*—The Committee commends efforts by the Government of the Philippines to prevent extra-judicial executions, and notes that the incidence of such crimes has fallen. The Committee believes that further efforts are needed, particularly accountability for such crimes to promote respect for the rule of law.

The Committee recommends \$33,000,000 for assistance for the Philippines, which is \$3,000,000 above the fiscal year 2009 level and \$14,350,000 above the budget request. Of this amount, \$2,000,000 may not be obligated until the Secretary of State reports in writing to the Committees on Appropriations pursuant to section 7071(i) of this act that—

- The Government of the Philippines is continuing to take effective steps to implement the recommendations of the United Nations Special Rapporteur on Extra-judicial, Summary or Arbitrary Executions, to include prosecutions and convictions for extra-judicial executions, sustaining the decline in the number of extra-judicial executions, addressing allegations of a death squad in Davao City, and strengthening government institutions working to eliminate extra-judicial executions;

—The Government of the Philippines is implementing a policy of promoting military personnel who demonstrate professionalism and respect for internationally recognized human rights, and is investigating, prosecuting, and punishing military personnel and others who have been credibly alleged to have violated such rights; and

—The Armed Forces of the Philippines do not have a policy of, and are not engaging in, acts of violence or intimidation against members of legal organizations who advocate for human rights.

*Vietnam.*—The Committee recognizes the shared security interests of the United States and Vietnam in Southeast Asia, and encourages increases in FMF assistance for Vietnam in subsequent fiscal years.

*Yemen.*—The Committee recommends \$15,000,000 for assistance for Yemen, which is \$5,000,000 above the budget request.

#### REPORTS

*Human Rights Vetting.*—The Committee directs the Department of State to submit a report not later than 90 days after enactment of this act detailing the appropriate number of Embassy personnel to carry out vetting procedures under the Leahy amendment in each country receiving IMET or FMF assistance. The Department should include any criteria used to determine the appropriate number of personnel, including assistance levels and the incidence of human rights concerns.

*Morocco.*—The Committee directs the Secretary of State to submit a report not later than 45 days after enactment of this act, detailing steps taken by the Government of Morocco in the previous 12 months to continue to make progress on human rights, and whether it is allowing all persons to advocate freely their views regarding the status and future of the Western Sahara through the exercise of their rights to peaceful expression and association, and to document violations of human rights in the territory without harassment.

TITLE V  
MULTILATERAL ASSISTANCE  
FUNDS APPROPRIATED TO THE PRESIDENT  
INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Appropriations, 2009 .....	\$352,500,000
Budget estimate, 2010 .....	356,550,000
Committee recommendation .....	393,000,000

The Committee provides \$393,000,000 for International Organizations and Programs, which is \$36,450,000 above the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Organization	Fiscal year 2010 request	Committee recommendation	Change from request
Center for Human Settlements .....	2,000	2,100	+ 100
IMO Maritime Security Programs .....	400	500	+ 100
International Civil Aviation Organization .....	950	1,000	+ 50
International Conservation Programs .....	7,000	7,500	+ 500
International Contributions for Scientific, Educational, and Cultural Activities .....	1,000	1,100	+ 100
International Development Law Organization .....	600	600	.....
International Panel on Climate Change/U.N. Framework on Climate Change .....	12,500	13,500	+ 1,000
Montreal Protocol Multilateral Fund .....	25,500	25,500	.....
OAS Development Assistance Programs .....	5,000	5,100	+ 100
OAS Fund for Strengthening Democracy .....	3,000	3,100	+ 100
U.N. Capital Development Fund .....	5,000	1,000	- 4,000
U.N. Children's Fund .....	128,000	132,500	+ 4,500
U.N. Democracy Fund .....	14,000	4,500	- 9,500
U.N. Development Fund for Women .....	1,500	5,500	+ 4,000
U.N. Development Program .....	75,300	101,000	+ 25,700
U.N. Environment Program .....	11,000	12,000	+ 1,000
U.N. Office for the Coordination of Humanitarian Affairs .....	3,000	3,500	+ 500
U.N. High Commissioner for Human Rights .....	.....	8,000	+ 8,000
U.N. Voluntary Fund for Technical Cooperation in the Field of Human Rights .....	1,400	1,500	+ 100
U.N. Voluntary Fund for Victims of Torture .....	6,000	7,100	+ 1,100
UNIFEM Trust Fund .....	.....	3,000	+ 3,000
World Meteorological Organization .....	2,200	2,200	.....
World Trade Organization Technical Assistance .....	1,200	1,200	.....
U.N. Population Fund .....	50,000	50,000	.....
<b>Total, IO&amp;P .....</b>	<b>356,550</b>	<b>393,000</b>	<b>+ 36,450</b>

*Organization for Security and Cooperation in Europe.*—The Committee supports the role of the OSCE in advancing United States interests, including the promotion of human rights, democratic gov-



ernance, and the rule of law as well as efforts to combat human trafficking, sexual exploitation of children, and anti-semitism and other forms of intolerance. The Committee expects the Department of State to provide adequate funding to ensure continued United States leadership within the OSCE, including support for OSCE's extra-budgetary education and police training initiatives to combat anti-semitism in Europe and Eurasia.

#### INTERNATIONAL FINANCIAL INSTITUTIONS

Appropriations, 2009 .....	\$1,493,000,000
Budget estimate, 2010 .....	2,341,305,000
Committee recommendation .....	2,216,305,000

The Committee provides the total amount of paid-in capital funding shown above to provide for contributions to the International Development Association, the GEF, the Inter-American Investment Fund, the Multilateral Investment Fund, the Asian Development Fund, and the African Development Fund.

#### GLOBAL ENVIRONMENT FACILITY

Appropriations, 2009 .....	\$80,000,000
Budget estimate, 2010 .....	86,500,000
Committee recommendation .....	86,500,000

The Committee provides \$86,500,000 for a contribution to the Global Environment Facility, which is equal to the budget request.

#### CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Appropriations, 2009 .....	\$1,115,000,000
Budget estimate, 2010 .....	1,320,000,000
Committee recommendation .....	1,320,000,000

The Committee provides \$1,320,000,000 for a contribution to the International Development Association, which is equal to the budget request and \$205,000,000 above the fiscal year 2009 level.

The Committee is aware of the World Bank's fund for the Advanced Market Commitments for pneumococcal vaccines. The Committee directs the Department of the Treasury to consult with the Committee on the necessary steps for the United States to participate in this fund.

#### CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Appropriations, 2009 .....	
Budget estimate, 2010 .....	\$500,000,000
Committee recommendation .....	400,000,000

The Committee recommends \$400,000,000 for a contribution to the Clean Technology Fund, which is \$100,000,000 below the budget request.

#### CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Appropriations, 2009 .....	
Budget estimate, 2010 .....	\$100,000,000
Committee recommendation .....	75,000,000

The Committee recommends \$100,000,000 for a contribution to the Strategic Climate Fund, which is \$25,000,000 below the budget request.

## CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Appropriations, 2009 .....	
Budget estimate, 2010 .....	\$4,670,000
Committee recommendation .....	4,670,000

The Committee recommends \$4,670,000 for a contribution to the Inter-American Investment Corporation, which is equal to the budget request.

CONTRIBUTION TO THE ENTERPRISE FOR THE AMERICAS  
MULTILATERAL INVESTMENT FUND

Appropriations, 2009 .....	\$25,000,000
Budget estimate, 2010 .....	25,000,000
Committee recommendation .....	25,000,000

The Committee recommends \$25,000,000 for a contribution to the Multilateral Investment Fund, which is equal to the budget request.

The Committee recognizes the urgent and widespread need for clean water and sanitation in Haiti to promote health and development, and recommends that the Department of the Treasury, the Department of State, and USAID encourage the IDB to allocate additional resources to support the construction of a municipal water system in Port-au-Prince.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Appropriations, 2009 .....	\$105,000,000
Budget estimate, 2010 .....	115,250,000
Committee recommendation .....	115,250,000

The Committee recommends \$115,250,000, which is equal to the budget request, for the first of four installments of the U.S. contribution to the ninth replenishment of the Asian Development Fund Agreement.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Appropriations, 2009 .....	\$150,000,000
Budget estimate, 2010 .....	159,885,000
Committee recommendation .....	159,885,000

The Committee recommends \$159,885,000 for the second installment of the U.S. contribution to the African Development Fund replenishment and arrears to the previous replenishment agreement, which is equal to the budget request.

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL  
DEVELOPMENT

Appropriations, 2009 .....	\$18,000,000
Budget estimate, 2010 .....	30,000,000
Committee recommendation .....	30,000,000

The Committee recommends \$30,000,000 for a contribution to the International Fund for Agriculture Development, which is equal to the budget request.

TITLE VI  
EXPORT AND INVESTMENT ASSISTANCE  
EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Appropriations, 2009 .....	\$2,500,000
Budget estimate, 2010 .....	2,500,000
Committee recommendation .....	2,500,000

SUBSIDY APPROPRIATION

Appropriations, 2009 .....	\$41,000,000
Budget estimate, 2010 .....	58,000,000
Committee recommendation .....	58,000,000

ADMINISTRATIVE EXPENSES

Appropriations, 2009 .....	\$81,500,000
Budget estimate, 2010 .....	83,880,000
Committee recommendation .....	83,880,000

The Committee recommends \$2,500,000 for the Inspector General, \$58,000,000 for subsidy appropriation, and \$83,880,000 for administrative expenses for the Export-Import Bank.

OVERSEAS PRIVATE INVESTMENT CORPORATION

NONCREDIT ACCOUNT

ADMINISTRATIVE EXPENSES

Appropriations, 2009 .....	\$50,600,000
Budget estimate, 2010 .....	52,310,000
Committee recommendation .....	52,310,000

PROGRAM ACCOUNT

Appropriations, 2009 .....	\$29,000,000
Budget estimate, 2010 .....	29,000,000
Committee recommendation .....	29,000,000

The Committee recommends \$52,310,000 for administrative expenses and \$29,000,000 for the cost of direct and guaranteed loans for the Overseas Private Investment Corporation, which is equal to the budget request.

FUNDS APPROPRIATED TO THE PRESIDENT

TRADE AND DEVELOPMENT AGENCY

Appropriations, 2009 .....	\$50,800,000
Budget estimate, 2010 .....	55,200,000
Committee recommendation .....	55,200,000

The Committee recommends \$55,200,000 for the Trade and Development Agency, which is equal to the budget request.

TITLE VII  
GENERAL PROVISIONS

- SEC. 7001. Allowances and Differentials.
- SEC. 7002. Unobligated Balances Report.
- SEC. 7003. Consulting Services.
- SEC. 7004. Embassy Construction.
- SEC. 7005. Personnel Actions.
- SEC. 7006. Prohibition on Publicity or Propaganda.
- SEC. 7007. Prohibition Against Direct Funding for Certain Countries.
- SEC. 7008. Military Coups.
- SEC. 7009. Transfer Authority.
- SEC. 7010. Reporting Requirement.
- SEC. 7011. Availability of Funds.
- SEC. 7012. Limitation on Assistance to Countries in Default.
- SEC. 7013. Prohibition on Taxation of United States Assistance.
- SEC. 7014. Reservation of Funds.
- SEC. 7015. Reprogramming Notification Requirements.
- SEC. 7016. Notification on Excess Defense Equipment.
- SEC. 7017. Limitation on Availability of Funds for International Organizations and Programs.
- SEC. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.
- SEC. 7019. Allocations.
- SEC. 7020. Prohibition of Payment of Certain Expenses.
- SEC. 7021. Prohibition on Assistance to Foreign Governments that Export Lethal Military Equipment to Countries Supporting International Terrorism.
- SEC. 7022. Prohibition on Bilateral Assistance to Terrorist Countries.
- SEC. 7023. Authorization Requirements.
- SEC. 7024. Definition of Program, Project, and Activity.
- SEC. 7025. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
- SEC. 7026. Commerce, Trade and Surplus Commodities.
- SEC. 7027. Separate Accounts.
- SEC. 7028. Eligibility for Assistance.
- SEC. 7029. Impact on Jobs in the United States.
- SEC. 7030. International Financial Institutions.
- SEC. 7031. Debt-for-Development.
- SEC. 7032. Authority to Engage in Debt Buybacks or Sales.
- SEC. 7033. Special Debt Relief for the Poorest.
- SEC. 7034. Special Authorities.
- SEC. 7035. Near East.
- SEC. 7045. Western Hemisphere.
- SEC. 7046. Colombia.

- SEC. 7047. Community-backed Police Assistance.
- SEC. 7048. Prohibition of Payments to United Nations Members.
- SEC. 7049. War Crimes Tribunals Drawdown.
- SEC. 7050. Peacekeeping Missions.
- SEC. 7051. Peacekeeping Assessment.
- SEC. 7052. Aircraft Management and Oversight.
- SEC. 7053. Attendance at International Conferences.
- SEC. 7054. Restrictions on United Nations Delegations.
- SEC. 7055. Parking Fines and Real Property Taxes Owed by Foreign Governments.
- SEC. 7056. Landmines and Cluster Munitions.
- SEC. 7057. Millennium Challenge Corporation.
- SEC. 7058. Limitation on Residence Expenses.
- SEC. 7059. United States Agency for International Development Management.
- SEC. 7060. Global Health Activities.
- SEC. 7061. Development Grants Program.
- SEC. 7062. Women in Development.
- SEC. 7063. Violence Against Women and Girls.
- SEC. 7064. Education.
- SEC. 7065. Reconciliation Programs.
- SEC. 7066. Comprehensive Expenditures Report.
- SEC. 7067. Requests for Documents.
- SEC. 7068. Senior Policy Operating Group.
- SEC. 7069. Locally Employed Staff.
- SEC. 7070. Africa.
- SEC. 7071. Asia.
- SEC. 7072. Serbia.
- SEC. 7073. Independent States of the Former Soviet Union.
- SEC. 7074. Repression in the Russian Federation.
- SEC. 7075. Central Asia.
- SEC. 7076. Afghanistan.
- SEC. 7077. Prohibition on the Use of Torture.
- SEC. 7078. Enterprise Funds.
- SEC. 7079. United Nations Population Fund.
- SEC. 7080. OPIC.
- SEC. 7081. Extradition.
- SEC. 7082. Climate Change and Environment Programs.
- SEC. 7083. Prohibition on Promotion of Tobacco.
- SEC. 7084. Commercial Leasing of Defense Articles.
- SEC. 7085. Anti-Kleptocracy.
- SEC. 7086. International Prison Conditions.
- SEC. 7087. Training and Equipment Reports.
- SEC. 7088. Transparency and Accountability.
- SEC. 7089. Disability Programs.
- SEC. 7090. Orphans, Displaced, and Abandoned Children.
- SEC. 7091. Sri Lanka.
- SEC. 7092. Cuba.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE  
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment, with particularity, which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

Items providing funding for fiscal year 2010 which lack authorization are as follows:

- Administration of Foreign Affairs;
- International Organizations;
- International Commissions;
- Department of State and Related Programs;
- Broadcasting Board of Governors;
- USAID Operating Expenses;
- USAID Operating Expenses, Office of Inspector General;
- USAID Capital Investment Fund;
- Global Health and Child Survival;
- Development Assistance;
- International Disaster Assistance;
- Transition Initiatives;
- Development Credit Authority;
- Economic Support Fund;
- Assistance for Europe, Eurasia, and Central Asia;
- Inter-American Foundation;
- African Development Foundation;
- Peace Corps;
- Millennium Challenge Corporation;
- Democracy Fund;
- International Narcotics Control and Law Enforcement;
- Migration and Refugee Assistance;
- United States Emergency Migration and Refugee Assistance Fund;
- Nonproliferation, Anti-Terrorism, Demining and Related Assistance;
- International Affairs Technical Assistance;
- Debt Restructuring;
- International Military Education and Training;
- Foreign Military Financing Program;
- Peacekeeping Operations;
- International Organizations and Programs;
- Clean Technology Fund;
- Strategic Climate Fund; and
- Asian Development Fund.

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE  
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on July 9, 2009, the Committee ordered reported an original bill (S. 1434) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2010, subject to amendment and consistent with the budget allocation, and authorized the chairman of the committee or the chairman of the subcommittee to offer the text of the Senate-reported bill as a committee amendment in the nature of a substitute to the House companion measure, by a recorded vote of 29–1, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Inouye	Mr. Brownback
Mr. Byrd	
Mr. Leahy	
Mr. Harkin	
Ms. Mikulski	
Mr. Kohl	
Mrs. Murray	
Mr. Dorgan	
Mrs. Feinstein	
Mr. Durbin	
Mr. Johnson	
Ms. Landrieu	
Mr. Reed	
Mr. Lautenberg	
Mr. Nelson	
Mr. Pryor	
Mr. Tester	
Mr. Specter	
Mr. Cochran	
Mr. Bond	
Mr. McConnell	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mrs. Hutchison	
Mr. Alexander	
Ms. Collins	
Mr. Voinovich	
Ms. Murkowski	

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE  
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee report on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appro-



ropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman.

**TITLE 22—FOREIGN RELATIONS AND INTERCOURSE**

**CHAPTER 7—INTERNATIONAL BUREAUS, CONGRESSES, ETC.**

**SUBCHAPTER XV—INTERNATIONAL MONETARY FUND AND BANK FOR RECONSTRUCTION AND DEVELOPMENT**

**§ 286. Acceptance of membership by United States in International Monetary Fund**

\* \* \* \* \*

**§ 286oo. Principles for International Monetary Fund Lending**

\* \* \* \* \*

**“SEC. 67. ACCEPTANCE OF AMENDMENT TO THE ARTICLES OF AGREEMENT OF THE FUND.**

“The United States Governor of the Fund may agree to and accept the amendment to the Articles of Agreement of the Fund as proposed in the [resolution numbered 54–4] *resolution numbered 52–4* of the Board of Governors of the Fund which was approved by such Board on October 22, 1997: *Provided*, That not more than one year after the acceptance of such amendments to the Fund’s Articles of Agreement, the Secretary of the Treasury shall submit a report to the appropriate congressional committees analyzing Special Drawing Rights, to include a discussion of how those countries that significantly use or acquire Special Drawing Rights in accordance with Article XIX, Section 2(c), use or acquire them; the extent to which countries experiencing balance of payment difficulties exchange or use their Special Drawing Rights to acquire reserve currencies; and the manner in which those reserve currencies are acquired when utilizing Special Drawing Rights.”.

\* \* \* \* \*

**CHAPTER 32—FOREIGN ASSISTANCE**

**SUBCHAPTER I—INTERNATIONAL DEVELOPMENT**

**PART I—DECLARATION OF POLICY; DEVELOPMENT ASSISTANCE AUTHORIZATIONS**

**§ 2151. Congressional findings and declaration of policy**

\* \* \* \* \*

**§ 2151b–2. Assistance to combat HIV/AIDS**

\* \* \* \* \*

**SEC. 104A. ASSISTANCE TO COMBAT HIV/AIDS.**

\* \* \* \* \*

**SEC. 104C. ASSISTANCE TO COMBAT MALARIA.**

(a) \* \* \*

\* \* \* \* \*

(d) \* \* \*

**SEC. 104D. ELIGIBILITY FOR ASSISTANCE.**

*Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance authorized under sections 104, 104A, 104B, and 104C—*

*(1) foreign nongovernmental organizations shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organization with non-United States Government funds if such services are permitted in the country in which they are being provided and would not violate United States law if provided in the United States; and*

*(2) foreign nongovernmental organizations shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other than those that apply to United States nongovernmental organizations receiving assistance under this part.*

\* \* \* \* \*

**SUBCHAPTER III—GENERAL AND ADMINISTRATIVE PROVISIONS**

**PART III—MISCELLANEOUS PROVISIONS**

**§ 2416. Annual foreign military training report**

(a) \* \* \*

\* \* \* \* \*

(b) \* \* \*

(1) \* \* \*

\* \* \* \* \*

(3) With respect to United States personnel, the operational benefits to United States forces derived from each military training activity and the United States military units involved in each activity.

(4) *For each country that received assistance under Chapter 5 of Part II of this Act during the reporting period, a calculation of the net savings to that country on training purchased at a reduced cost or incremental rate through the Foreign Military Sales program, as authorized by section 21(a)(1)(C) of the Arms Export Control Act, as amended by section 108 of Public Law 99-83.*

**FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 1990, PUBLIC LAW 101-167**

**TITLE V—GENERAL PROVISIONS**

**ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE DETERMINATIONS**

SEC. 599D. (a) \* \* \*

(b) \* \* \*

(1) \* \* \*

\* \* \* \* \*

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2008, [and 2009] 2009, and 2010 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

\* \* \* \* \*

(e) \* \* \*

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2009] 2010.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2009] 2010.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2009] 2010.

\* \* \* \* \*

**ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES**

SEC. 599E. (a) \* \* \*

(b) \* \* \*

(1) \* \* \*

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, [2009] 2010, after being denied refugee status.

**CONSOLIDATED APPROPRIATIONS ACT, 2008, PUBLIC LAW 110-161**

DIVISION J—DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2008

GENERAL PROVISIONS—THIS TITLE

PEACEKEEPING ASSESSMENT

SEC. 113. Section 404(b)(2)(B) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995, (22 U.S.C. 287e note) is amended at the end by adding the following: **[(v) For assessments made during calendar year 2008, 27.1 percent.]**.

*(v) For assessments made during calendar years 2010 and 2006, 27.1 percent.*

---

**OMNIBUS APPROPRIATIONS ACT, 2009, PUBLIC LAW 111-8**

DIVISION H—DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2009

TITLE VII

GENERAL PROVISIONS

SPECIAL AUTHORITIES

SEC. 7034. (a) \* \* \*

\* \* \* \* \*

**[(d) VIETNAMESE REFUGEES.—Section 594(a) of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2005 (enacted as division D of Public Law 108-447; 118 Stat. 3038) is amended by striking “2009” and inserting “2010”.]**

\* \* \* \* \*

COLOMBIA

SEC. 7046. \* \* \*

\* \* \* \* \*

(b) \* \* \*

(1) \* \* \*

(A) \* \* \*

(B) \* \* \*

(i) \* \* \*

\* \* \* \* \*

**[(iv) The Government of Colombia is respecting the rights of Colombia’s indigenous and Afro-Colombian communities, and the Colombian Armed Forces are implementing procedures to distinguish between civilians, including displaced persons, and combatants in their operations.]**

*(iv) That the Government of Colombia is respecting the rights of human rights defenders, journalists, trade unionists, political opposition and religious leaders, and indigenous and Afro-Colombian communities, and the Colombian Armed Forces are implementing strict procedures to distinguish between civilians, including displaced persons, and combatants in their operations.*

(2) The balance of such funds may be obligated after **[July 31, 2009]** *July 31, 2010*, if, prior to such obligation, the Secretary of State consults with, and submits a written certification to, the Committees on Appropriations that the Government of Colombia is continuing to meet the requirements described in paragraph (1) and is conducting vigorous operations to strengthen civilian institutions and respect for internationally recognized human rights in areas under the influence of paramilitary organizations or successor armed groups and guerrilla organizations.

(3) CERTAIN FUNDS EXEMPTED.—The requirement to withhold funds from obligation shall not apply with respect to funds made available under the heading “**[Andean Counterdrug Programs]** *International Narcotics and Law Enforcement*” in this Act for continued support for the Critical Flight Safety Program or for any alternative development programs in Colombia administered by the Bureau of International Narcotics and Law Enforcement Affairs of the Department of State.

\* \* \* \* \*

(c) CONSULTATIVE PROCESS.—Not later than 60 days after the date of enactment of this Act, and every 180 days thereafter until **[September 30, 2009]** *September 30, 2010*, the Secretary of State shall consult with Colombian and internationally recognized human rights organizations regarding progress in meeting the requirements contained in subsection (b)(1).

(d) \* \* \*

(1) AVAILABILITY OF FUNDS.—Of the funds appropriated in this Act under the heading “Economic Support Fund”, up to **[\$16,760,000]** *\$18,606,000* may be made available in **[fiscal year 2009]** *fiscal year 2010* for assistance for the reintegration of former members of foreign terrorist organizations (FTOs) or other illegal armed groups in Colombia, if the Secretary of State consults with and makes a certification described in paragraph (2) to the Committees on Appropriations prior to the initial obligation of amounts for such assistance for the fiscal year involved.

## BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC.  
308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2010: Subcommittee on State, Foreign Operations and Related Programs:				
Mandatory .....	142	142	142	<sup>1</sup> 142
Discretionary .....	48,700	48,685	47,736	<sup>1</sup> 47,723
Projection of outlays associated with the recommendation:				
2010 .....				21,580
2011 .....				14,226
2012 .....				6,444
2013 .....				3,323
2014 and future years .....				2,856
Financial assistance to State and local governments for 2010 .....	NA		NA	

<sup>1</sup> Includes outlays from prior-year budget authority.

NA: Not applicable.

#### DISCLOSURE OF CONGRESSIONALLY DIRECTED SPENDING ITEMS

The Constitution vests in the Congress the power of the purse. The Committee believes strongly that Congress should make the decisions on how to allocate the people's money.

As defined in Rule XLIV of the Standing Rules of the Senate, the term "congressional directed spending item" means a provision or report language included primarily at the request of a Senator, providing, authorizing, or recommending a specific amount of discretionary budget authority, credit authority, or other spending authority for a contract, loan, loan guarantee, grant, loan authority, or other expenditure with or to an entity, or targeted to a specific State, locality or congressional district, other than through a statutory or administrative, formula-driven, or competitive award process.

For each item, a Member is required to provide a certification that neither the Member nor the Senator's immediate family has a pecuniary interest in such congressionally directed spending item. Such certifications are available to the public on the website of the Senate Committee on Appropriations ([www.appropriations.senate.gov/senators.cfm](http://www.appropriations.senate.gov/senators.cfm)).

Neither the Committee recommendation nor this report contains any congressionally directed spending items, limited tax benefits nor limited tariff benefits as defined in rule XLIV.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2009 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2010  
 [In thousands of dollars]

Item	2009 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2009 appropriation	Budget estimate
TITLE I—DEPARTMENT OF STATE AND RELATED AGENCIES					
DEPARTMENT OF STATE					
Administration of Foreign Affairs					
Diplomatic and consular programs	4,243,318	7,312,016	6,632,000	+ 2,388,682	- 680,016
Emergency appropriations (Public Law 110-252)	626,500	.....	.....	- 626,500	.....
Overseas contingency operations	851,532	.....	.....	- 851,532	.....
Worldwide security protection	1,117,000	1,648,000	1,595,000	+ 478,000	- 53,000
Emergency appropriations (Public Law 110-252)	78,400	.....	.....	- 78,400	.....
Emergency appropriations (Public Law 111-5)	90,000	.....	.....	- 90,000	.....
Overseas contingency operations	146,358	.....	.....	- 146,358	.....
Subtotal, Worldwide Security Protection	1,431,738	1,648,000	1,595,000	+ 163,242	- 53,000
Total, Diplomatic and consular programs	7,153,108	8,960,016	8,227,000	+ 1,073,892	- 733,016
Appropriations	(5,360,318)	(8,960,016)	(8,227,000)	(+ 2,866,682)	(- 733,016)
Emergency appropriations	(794,900)	.....	.....	(- 794,900)	.....
Civilian stabilization initiative	45,000	323,272	150,000	+ 105,000	- 173,272
Capital investment fund	71,000	160,000	160,000	+ 89,000	.....
Emergency appropriations (Public Law 111-5)	290,000	.....	.....	- 290,000	.....
Emergency appropriations (Public Law 111-5) (transfer to USAID Capital Investment Fund)	(- 38,000)	.....	.....	(+ 38,000)	.....
Subtotal	361,000	160,000	160,000	- 201,000	.....
Office of Inspector General	37,000	100,000	100,000	+ 63,000	.....
Emergency appropriations (Public Law 110-252)	57,000	.....	.....	- 57,000	.....
Emergency appropriations (Public Law 111-5)	2,000	.....	.....	- 2,000	.....
Overseas contingency operations	24,122	.....	.....	- 24,122	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2009 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2010—Continued

[In thousands of dollars]

Item	2009 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2009 appropriation	Budget estimate
Subtotal .....	120,122	100,000	100,000	-20,122	.....
Educational and cultural exchange programs .....	538,000	633,243	635,243	+97,243	+2,000
Representation allowances .....	8,175	8,175	8,175	.....	.....
Protection of foreign missions and officials .....	22,814	27,159	27,159	+4,345	.....
Embassy security, construction, and maintenance .....	801,344	876,850	876,850	+75,506	.....
Emergency appropriations (Public Law 110-252) .....	41,300	.....	.....	-41,300	.....
Overseas contingency operations .....	921,500	.....	.....	-921,500	.....
Worldwide security upgrades .....	770,000	938,200	847,300	+77,300	-90,900
U.S. Agency for International Development construction .....	135,225	.....	.....	-135,225	.....
Subtotal .....	2,669,369	1,815,050	1,724,150	-945,219	-90,900
Emergencies in the diplomatic and consular service .....	9,000	10,000	10,000	+1,000	.....
Buying Power maintenance account .....	5,000	10,000	10,000	+5,000	.....
Repatriation Loans Program Account:					
Direct loans subsidy .....	678	739	739	+61	.....
Administrative expenses .....	675	711	711	+36	.....
Total, Repatriation loans program account .....	1,353	1,450	1,450	+97	.....
Payment to the American Institute in Taiwan .....	16,840	21,174	21,174	+4,334	.....
Payment to the Foreign Service Retirement and Disability Fund .....	157,100	158,900	158,900	+1,800	.....
Total, Administration of Foreign Affairs .....	11,106,881	12,228,439	11,233,251	+126,370	-995,188
Emergency appropriations .....	1,185,200	.....	.....	-1,185,200	.....
International Organizations					
Contributions to international organizations, current year assessment .....	1,529,400	1,797,000	1,697,000	+167,600	-100,000
Emergency appropriations (Public Law 110-252) .....	75,000	.....	.....	-75,000	.....



Subtotal .....	1,604,400	1,797,000	1,697,000	+ 92,600	- 100,000
Contributions for international peacekeeping activities, current year assessment .....	1,517,000	2,260,000	2,125,000	+ 608,000	- 135,000
Emergency appropriations (Public Law 110-252) .....	150,500	.....	.....	- 150,500	.....
Overseas contingency operations .....	721,000	.....	.....	- 721,000	.....
Subtotal .....	2,388,500	2,260,000	2,125,000	- 263,500	- 135,000
Total, International Organizations .....	3,992,900	4,057,000	3,822,000	- 170,900	- 235,000
Emergency appropriations .....	(225,500)	.....	.....	( - 225,500)	.....
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses .....	32,256	33,000	33,000	+ 744	.....
Construction .....	43,250	43,250	43,250	.....	.....
Emergency appropriations (Public Law 111-5) .....	220,000	.....	.....	- 220,000	.....
Subtotal .....	295,506	76,250	76,250	- 219,256	.....
American sections, international commissions .....	11,649	12,608	12,608	+ 959	.....
International fisheries commissions .....	29,925	43,576	48,976	+ 19,051	+ 5,400
Total, International commissions .....	337,080	132,434	137,834	- 199,246	+ 5,400
RELATED AGENCY					
Broadcasting Board of Governors					
International Broadcasting Operations .....	698,187	732,187	717,828	+ 19,641	- 14,359
Emergency appropriations (Public Law 110-252) .....	6,000	.....	.....	- 6,000	.....
Subtotal .....	704,187	732,187	717,828	+ 13,641	- 14,359
Broadcasting capital improvements .....	11,296	13,263	12,622	+ 1,326	- 641
Total, Broadcasting Board of Governors .....	715,483	745,450	730,450	+ 14,967	- 15,000
Appropriations .....	(709,483)	(745,450)	(730,450)	(+ 20,967)	(- 15,000)
Emergency appropriations .....	(6,000)	.....	.....	( - 6,000)	.....
Related Programs					
The Asia Foundation .....	16,000	16,230	19,000	+ 3,000	+ 2,770
United States Institute of Peace operating expenses .....	31,000	49,220	49,220	+ 18,220	.....
Center for Middle Eastern-Western dialogue .....	875	875	875	.....	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2009 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2010—Continued

[In thousands of dollars]

Item	2009 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2009 appropriation	Budget estimate
Eisenhower Exchange Fellowship program .....	500	500	500		
Israeli Arab scholarship program .....	375	375	375		
East-West Center .....	21,000	11,730	24,000	+ 3,000	+ 12,270
National Endowment for Democracy .....	115,000	100,000	120,000	+ 5,000	+ 20,000
Total, Related programs .....	184,750	178,930	213,970	+ 29,220	+ 35,040
OTHER COMMISSIONS					
Commission for the Preservation of America's Heritage Abroad .....					
Salaries and expenses .....	599	635	635	+ 36	
Commission on International Religious Freedom .....					
Salaries and expenses .....	4,000	4,300	4,300	+ 300	
Commission on Security and Cooperation in Europe .....					
Salaries and expenses .....	2,610	2,610	2,610		
Congressional-Executive Commission on the People's Republic of China .....					
Salaries and expenses .....	2,000	2,000	2,000		
United States-China Economic and Security Review Commission .....					
Salaries and expenses .....	4,000	3,500	3,500	- 500	
United States Senate Interparliamentary Groups .....					
Salaries and expenses .....	150			- 150	
Total, title I, Department of State and Related Agency .....	16,350,453	17,355,298	16,150,550	- 199,903	- 1,204,748
Appropriations .....	(12,049,241)	(17,355,298)	(16,150,550)	(+ 4,101,309)	(- 1,204,748)
Emergency appropriations .....	(1,636,700)			(- 1,636,700)	

TITLE II—ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
United States Agency for International Development					
Operating expenses of the U.S. Agency for International Development (USAID) .....	808,584	1,438,800	1,388,800	+580,216	-50,000
Emergency appropriations (Public Law 110-252) .....	93,000	.....	.....	-93,000	.....
Overseas contingency operations .....	157,600	.....	.....	-157,600	.....
Subtotal, Operating Expenses USAID .....	1,059,184	1,438,800	1,388,800	+329,616	-50,000
Civilian stabilization initiative .....	30,000	.....	.....	-30,000	.....
Capital Investment Fund .....	35,775	213,000	213,000	+177,225	.....
Emergency appropriations (Public Law 111-5) (by transfer) .....	(38,000)	.....	.....	(-38,000)	.....
Overseas contingency operations .....	48,500	.....	.....	-48,500	.....
Operating expenses of the U.S. Agency for International Development Office of Inspector General .....	42,000	46,500	46,500	+4,500	.....
Emergency appropriations (Public Law 110-252) .....	1,000	.....	.....	-1,000	.....
Overseas contingency operations .....	3,500	.....	.....	-3,500	.....
Subtotal, Inspector General USAID .....	46,500	46,500	46,500	.....	.....
Total, United States Agency for International Development .....	1,219,959	1,698,300	1,648,300	+428,341	-50,000
Appropriations .....	(916,359)	(1,698,300)	(1,648,300)	(+731,941)	(-50,000)
Emergency appropriations .....	(94,000)	.....	.....	(-94,000)	.....
Total, title II, Administration of Foreign Affairs .....	1,219,959	1,698,300	1,648,300	+428,341	-50,000
Appropriations .....	(916,359)	(1,698,300)	(1,648,300)	(+731,941)	(-50,000)
Emergency appropriations .....	(94,000)	.....	.....	(-94,000)	.....
TITLE III—BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health and Child Survival:					
U.S. Agency for International Development .....	1,955,000	2,336,000	2,414,000	+459,000	+78,000
Emergency appropriations (Public Law 110-252) .....	75,000	.....	.....	-75,000	.....
Overseas contingency operations .....	150,000	.....	.....	-150,000	.....
Subtotal .....	2,180,000	2,336,000	2,414,000	+234,000	+78,000
Department of State .....	5,159,000	5,259,000	5,359,000	+200,000	+100,000
(Global fund contribution) .....	(600,000)	(600,000)	(700,000)	(+100,000)	(+100,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2009 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2010—Continued  
[In thousands of dollars]

Item	2009 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2009 appropriation	Budget estimate
Overseas contingency operations .....	(100,000)	.....	.....	( - 100,000)	.....
Total, Global Health and Child Survival .....	7,339,000	7,595,000	7,773,000	+434,000	+178,000
Appropriations .....	(7,114,000)	(7,595,000)	(7,773,000)	( + 659,000)	( + 178,000)
Emergency appropriations .....	(75,000)	.....	.....	( - 75,000)	.....
Development assistance .....	1,800,000	2,733,803	2,567,000	+767,000	-166,803
(Transfer out) .....	( - 25,000)	( - 25,000)	( - 25,000)	.....	.....
Emergency appropriations (Public Law 110-252) .....	200,000	.....	.....	-200,000	.....
Subtotal .....	2,000,000	2,733,803	2,567,000	+567,000	-166,803
International disaster assistance .....	350,000	880,000	855,000	+505,000	-25,000
Emergency appropriations (Public Law 110-252) .....	200,000	.....	.....	-200,000	.....
Overseas contingency operations .....	270,000	.....	.....	-270,000	.....
Subtotal .....	820,000	880,000	855,000	+35,000	-25,000
Transition initiatives .....	50,000	126,000	65,000	+15,000	-61,000
Emergency Crises fund .....	.....	.....	100,000	+100,000	+100,000
Development Credit Authority: .....	(25,000)	(25,000)	(25,000)	.....	.....
(By transfer) .....	8,000	8,600	8,600	+600	.....
Administrative expenses .....	.....	.....	.....	.....	.....
Economic support fund: .....	.....	.....	.....	.....	.....
Egypt .....	200,000	250,000	250,000	+50,000	.....
Other .....	2,807,000	6,254,096	6,120,000	+3,313,000	-134,096
Emergency appropriations (Public Law 110-252) .....	1,124,800	.....	.....	-1,124,800	.....
Overseas contingency operations .....	2,973,601	.....	.....	-2,973,601	.....
Total, Economic Support Fund .....	7,105,401	6,504,096	6,370,000	-735,401	-134,096
Appropriations .....	(3,007,000)	(6,504,096)	(6,370,000)	( + 3,363,000)	( - 134,096)

Emergency appropriations .....	(1,124,800)				(-1,124,800)	+120,000
Democracy Fund .....	116,000			120,000	+4,000	
Emergency appropriations (Public Law 110-252) .....						
Subtotal .....	116,000			120,000	+4,000	+120,000
International Fund for Ireland .....	15,000				-15,000	
Assistance for Eastern Europe and Eurasia .....	650,000	762,253		745,000	+95,000	-17,253
Overseas contingency operations .....	272,000				-272,000	
Department of State						
International narcotics control and law enforcement .....	875,000	1,947,451		1,525,000	+650,000	-422,451
Emergency appropriations (Public Law 110-252) .....	199,000				-199,000	
Overseas contingency operations .....	487,500				-487,500	
Subtotal .....	1,561,500	1,947,451		1,525,000	-36,500	-422,451
Ardean Counterdrug Programs .....	315,000				-315,000	
Nonproliferation, anti-terrorism, demining and related programs .....	525,000	765,430		761,165	+236,165	-4,265
Emergency appropriations (Public Law 110-252) .....	4,500				-4,500	
Overseas contingency operations .....	102,000				-102,000	
Subtotal .....	631,500	765,430		761,165	+129,665	-4,265
Migration and refugee assistance .....	931,000	1,480,444		1,677,800	+746,800	+197,356
Emergency appropriations (Public Law 110-252) .....	350,000				-350,000	
Overseas contingency operations .....	390,000				-390,000	
Subtotal .....	1,671,000	1,480,444		1,677,800	+6,800	+197,356
United States Emergency Refugee and Migration Assistance Fund .....	40,000	75,000		75,000	+35,000	
Total, Department of State	4,219,000	4,268,325		4,038,965	-180,035	-229,360
Appropriations .....	(2,686,000)	(4,268,325)		(4,038,965)	(+1,352,965)	(-229,360)
Emergency appropriations .....	(553,500)				(-553,500)	
Independent Agencies						
Peace Corps .....	340,000	373,440		373,440	+33,440	
Millennium Challenge Corporation .....	875,000	1,425,000		950,000	+75,000	-475,000
Inter-American Foundation .....	22,500	22,760		23,000	+500	+240
African Development Foundation .....	32,500	30,000		30,000	-2,500	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2009 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2010—Continued  
(In thousands of dollars)

Item	2009 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2009 appropriation	Budget estimate
Total, Independent Agencies .....	1,270,000	1,851,200	1,376,440	+ 106,440	- 474,760
Department of the Treasury .....					
International Affairs Technical Assistance .....	25,000	31,440	30,000	+ 5,000	- 1,440
Debt restructuring .....	60,000	110,630	60,000		- 50,630
Total, Department of the Treasury .....	85,000	142,070	90,000	+ 5,000	- 52,070
Total, title III, Bilateral economic assistance .....	23,949,401	24,871,347	24,109,005	+ 159,604	- 762,342
Appropriations .....	(17,151,000)	(24,871,347)	(24,109,005)	(+ 6,958,005)	(- 762,342)
Emergency appropriations .....	(2,153,300)			(- 2,153,300)	
(By transfer) .....	(25,000)	(25,000)	(25,000)		
(Transfer out) .....	(- 25,000)	(- 25,000)	(- 25,000)		
TITLE IV—INTERNATIONAL SECURITY ASSISTANCE					
Funds Appropriated to the President					
Peacekeeping operations .....	250,200	296,400	331,500	+ 81,300	+ 35,100
Emergency appropriations (Public Law 110-252) .....	95,000			- 95,000	
Overseas contingency operations .....	185,000			- 185,000	
Subtotal .....	530,200	296,400	331,500	- 198,700	+ 35,100
International Military Education and Training .....	91,000	110,283	105,150	+ 14,150	- 5,133
Overseas contingency operations .....	2,000			- 2,000	
Foreign Military Financing Program:					
Grants:					
Israel (Sec. 716) .....	2,380,000	2,775,000	2,220,000	- 160,000	- 555,000
Emergency appropriations (Public Law 110-252) .....	170,000			- 170,000	
Overseas contingency operations .....	555,000			- 555,000	
Egypt (Sec. 716) .....	1,300,000	1,300,000	1,040,000	- 260,000	- 260,000

Overseas contingency operations .....	260,000				260,000		
Other .....	955,000	1,199,390	729,000		(226,000)		(470,390)
Emergency appropriations (Public Law 110-252) .....	132,500				(132,500)		
Overseas contingency operations .....	479,000				(479,000)		
Subtotal, Grants .....	6,231,500	5,274,390	3,989,000		(2,242,500)		(1,285,390)
Total, Foreign Military Financing Program .....	6,231,500	5,274,390	3,989,000		(2,242,500)		(1,285,390)
Appropriations .....	(4,635,000)	(5,274,390)	(3,989,000)		(-646,000)		(-1,285,390)
Emergency appropriations .....	(302,500)				(-302,500)		
Pakistan Counterinsurgency capability Fund (PCCF) .....							
Overseas contingency operations .....	700,000				(700,000)		
Total, title IV, International Security .....	7,554,700	5,681,073	4,425,650		(3,129,050)		(1,255,423)
Appropriations .....	(4,976,200)	(5,681,073)	(4,425,650)		(-550,550)		(-1,255,423)
Emergency appropriations .....	(397,500)				(-397,500)		
TITLE V—MULTILATERAL ASSISTANCE							
Funds Appropriated to the President .....		356,550	393,000		40,500		36,450
International Organizations and Programs .....	352,500						
International Financial Institutions .....							
Contribution to the International Bank for Reconstruction and Development: .....							
Global Environment Facility .....	80,000	86,500	86,500		+6,500		
Contribution to the International Development Association .....	1,115,000	1,320,000	1,320,000		+205,000		
Clean Technology Fund .....		500,000	400,000		+400,000		(100,000)
Strategic Climate Fund .....		100,000	75,000		+75,000		(25,000)
Contribution to the Inter-American Investment Corporation .....		4,670	4,670		+4,670		
Contribution to the Enterprise for the Americas Multilateral Investment Fund .....	25,000	25,000	25,000				
Contribution to the Asian Development Fund .....	105,000	115,250	115,250		+10,250		
Contribution to the African Development Bank: .....							
Contribution to the African Development Fund .....	150,000	159,885	159,885		+9,885		
Contribution to the International Fund for Agricultural Development .....	18,000	30,000	30,000		+12,000		
Total, International Financial Institutions .....	1,493,000	2,341,305	2,216,305		+723,305		(125,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2009 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2010—Continued  
(In thousands of dollars)

Item	2009 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2009 appropriation	Budget estimate
Total, title V, Multilateral assistance .....	1,845,500	2,697,855	2,609,305	+ 763,805	- 88,550
TITLE VI—EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Subsidy appropriation .....	41,000	58,000	58,000	+ 17,000	.....
Administrative expenses .....	81,500	83,880	83,880	+ 2,380	.....
Inspector General .....	2,500	2,500	2,500	.....	.....
Offsetting collections .....	- 165,000	- 144,000	- 142,000	+ 23,000	+ 2,000
Total, Export-Import Bank of the United States .....	- 40,000	380	2,380	+ 42,380	+ 2,000
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses .....	50,600	52,310	52,310	+ 1,710	.....
Insurance fees and other offsetting collections .....	- 249,600	- 237,800	- 237,800	+ 11,800	.....
Subtotal .....	- 199,000	- 185,490	- 185,490	+ 13,510	.....
Program account .....	29,000	29,000	29,000	.....	.....
Total, Overseas Private Investment Corporation .....	- 170,000	- 156,490	- 156,490	+ 13,510	.....
Funds Appropriated to the President					
Trade and Development Agency .....	50,800	55,200	55,200	+ 4,400	.....
Total, title VI, Export and investment assistance .....	- 159,200	- 100,910	- 98,910	+ 60,290	+ 2,000
TITLE VII—GENERAL PROVISIONS					
Export-Import Bank Tied Aid grants (rescission) .....	- 17,000	.....	.....	+ 17,000	.....



Export-Import Bank unobligated balances (rescission) .....	-27,000				+27,000	
Export-Import Bank carryover authority .....	42,000				-42,000	
<b>Total, title VI, General Provisions .....</b>						
Appropriations .....	-2,000				+2,000	
Rescissions .....	(42,000)				(-42,000)	
	(-44,000)				(+44,000)	
<b>Grand total .....</b>	50,758,813	52,202,963	48,843,900	-1,914,913	-3,359,063	
Appropriations .....	(36,821,100)	(52,202,963)	(48,843,900)	(+12,022,800)	(-3,359,063)	
Emergency appropriations .....	(4,281,500)			(-4,281,500)		
Overseas contingency operations .....	(9,700,213)			(-9,700,213)		
Rescissions .....	(-44,000)			(+44,000)		
(By transfer) .....	(25,000)	(25,000)	(25,000)			
(Transfer out) .....	(-25,000)	(-25,000)	(-25,000)			

○