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111TH CONGRESS } 2nd Session }	SENATE	{ REPORT 111-237
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DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2011

JULY 29, 2010.—Ordered to be printed

Mr. LEAHY, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany S. 3676]

The Committee on Appropriations reports the bill (S. 3676) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2011, and for other purposes, reports favorably thereon and recommends that the bill do pass.

Amounts in new budget authority

Total of bill as reported to the Senate	\$54,214,900,000
Amount of 2010 appropriations	48,922,900,000
Amount of 2011 budget estimate	56,805,543,000
Bill as recommended to Senate compared to—	
2010 appropriations	+ 5,292,000,000
2011 budget estimate	– 2,590,643,000

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GLOSSARY OF TERMS

ADB—Asian Development Bank
ADF—African Development Foundation
AEECA—Assistance for Europe, Eurasia and Central Asia
AMISOM—African Union Mission in Somalia
APEC—Asia-Pacific Economic Cooperation
ASHA—American Schools and Hospitals Abroad
BBG—Broadcasting Board of Governors
BEP—Biosecurity Engagement Program
CBFP—Congo Basin Forest Partnership
CICIG—International Commission Against Impunity in Guatemala
CIF—Capital Investment Fund
CPA—Comprehensive Peace Agreement
CRC—Civilian Response Corps
CRSP—Collaborative Research Support Programs
CSI—Civilian Stabilization Initiative
CT—Counterterrorism
CTBT—Comprehensive Nuclear Test Ban Treaty
CTBTO—Comprehensive Nuclear Test Ban Treaty Organization
DA—Development Assistance
DCA—Development Credit Authority
D&CP—Diplomatic and Consular Programs
DF—Democracy Fund
DLI—Development Leadership Initiative, U.S. Agency for International Development
DSCA—Defense Security Cooperation Agency
DRC—Democratic Republic of the Congo
DRL—Bureau of Democracy, Human Rights and Labor, Department of State
EITI—Extractive Industries Transparency Initiative
ESCM—Embassy Security, Construction, and Maintenance
ESF—Economic Support Fund
FAA—Foreign Assistance Act of 1961
FMF—Foreign Military Financing
GAO—Government Accountability Office
GAVI—Global Alliance for Vaccines and Immunization
GCI-V—Asian Development Bank's Fifth General Capital Increase
GE—Global Engagement
GEF—Global Environmental Facility
GHCS—Global Health and Child Survival
GHI—Global Health Initiative
GLFC—Great Lakes Fishery Commission
H1N1—Influenza A Virus
HIPC—Heavily Indebted Poor Countries

HIV/AIDS—Human Immune Deficiency/Acquired Immune Deficiency Syndrome

IAEA—International Atomic Energy Commission

IBB—International Broadcasting Bureau

ICASS—International Cooperative Administrative Support Services

IDA—International Disaster Assistance

IDD—Iodine Deficiency Disorder

IDP—Internally Displaced Person

ILEA—International Law Enforcement Training Academies

IMET—International Military Education and Training

IMF—International Monetary Fund

INCLE—International Narcotics Control and Law Enforcement

IO&P—International Organization and Programs

IPCC—Intergovernmental Panel on Climate Change

IT—Information Technology

ITF—International Trust Fund for Demining and Mine Victims Assistance

LES—Locally Employed Staff

LWVF—Patrick Leahy War Victims Fund

MBN—Middle East Broadcasting Networks

MDR—Multi-drug Resistant

MCC—Millennium Challenge Corporation

MEPI—Middle East Partnership Initiative

MERC—Middle East Regional Cooperative

MFO—Multinational Force and Observers

MRA—Migration and Refugee Assistance

NADR—Nonproliferation, Anti-Terrorism, Demining and Related Programs

NCC—Network Control Center

NED—National Endowment for Democracy

NGO—Nongovernmental Organization

NOAA—National Oceanic and Atmospheric Administration

NPS—United States National Park Service

NTD—Neglected Tropical Diseases

OAS—Organization of American States

OBO—Bureau of Overseas Buildings Operations

OCB—Office of Cuba Broadcasting

OES—Bureau of Oceans and International Environment and Scientific Affairs, Department of State

OGAC—Office of the Global AIDS Coordinator

OIG—Department of State, Office of Inspector General

OSCE—Organization for Security and Cooperation in Europe

O/TIP—Office to Monitor and Combat Trafficking in Persons

PEPFAR—President's Emergency Plan for AIDS Relief

PCCF—Pakistan Counterinsurgency Capability Fund

PKO—Peacekeeping Operations

PRC—People's Republic of China

PVO—Private Voluntary Organization

RCAF—Royal Cambodian Armed Forces

REDD—Reducing Emissions from Deforestation and Degradation

RFA—Radio Free Asia

RFE/RL—Radio Free Europe/Radio Liberty

SIGAR—Special Inspector General for Afghanistan Reconstruction
 SIGIR—Special Inspector General for Iraq Reconstruction
 SPDC—State Peace and Development Council
 TB—Tuberculosis
 U.N.—United Nations
 UNAIDS—Joint United Nations Program on HIV/AIDS
 UNESCO—United Nations Educational, Scientific and Cultural Organization
 UNFCCC—United Nations Framework Convention on Climate Change
 UNFPA—United Nations Population Fund
 UNHCR—United Nations High Commissioner for Refugees
 UNICEF—United Nations Children’s Fund
 UNIFEM—United Nations Development Fund for Women
 UNSC—United Nations Security Council
 USAID—United States Agency for International Development
 USFWS—United States Fish and Wildlife Service
 USFS—United States Forest Service
 UXO—Unexploded Ordnance
 VOA—Voice of America
 WHA—Western Hemisphere Affairs
 WHO—World Health Organization
 XDR—Extreme Drug Resistance

PUBLIC LAW REFERENCES

Public Law 111–117—Consolidated Appropriations Act, 2010.
 Public Law 111–32—Supplemental Appropriations Act, 2009.
 Public Law 111–8—Omnibus Appropriations Act, 2009.
 Public Law 111–5—American Recovery and Reinvestment Act of 2009.
 Public Law 110–417—Duncan Hunter National Defense Authorization Act for Fiscal Year 2009.
 Public Law 110–346—North Korean Human Rights Reauthorization Act of 2008.
 Public Law 110–252—Supplemental Appropriations Act, 2008.
 Public Law 109–163—National Defense Authorization Act for Fiscal Year 2006.
 Public Law 109–121—Senator Paul Simon Water for the Poor Act of 2005.
 Public Law 107–228—Foreign Relations Authorization Act, Fiscal Year 2003.
 Public Law 106–386—Victims of Trafficking and Violence Protection Act of 2000.
 Public Law 106–113—Consolidated Appropriations Act, 2000.
 Public Law 106–87—Torture Victims Relief Reauthorization Act of 1999.
 Public Law 102–511—FREEDOM Support Act
 Public Law 96–465—Foreign Service Act of 1980.

INTRODUCTION

SUMMARY TABLE: AMOUNTS IN NEW BUDGET AUTHORITY

[In thousands of dollars]

Item	Budget request	Committee recommendation	Committee recommendation compared with budget request increase (+) or decrease (–)
Title I—Department of State and Related Agency	17,403,708	17,456,011	+ 52,303
Title II—United States Agency for International Development	1,691,976	1,632,000	– 59,976
Title III—Bilateral Economic Assistance	24,576,242	23,393,850	– 1,182,392
Title IV—International Security Assistance	9,962,952	9,023,643	– 939,309
Title V—Multilateral Assistance	3,307,726	3,009,750	– 297,976
Title VI—Export and Investment Assistance	– 143,612	– 130,354	+ 13,258
Title VII—General Provisions	6,551	– 170,000	– 176,551
Total	56,805,543	54,214,900	– 2,590,643

SUMMARY OF ESTIMATES

The Committee recommendation for the fiscal year 2011 budget for the activities under the jurisdiction of the Subcommittee on the Department of State, Foreign Operations, and Related Programs is \$54,056,000,000 in new discretionary budget authority, which is \$5,292,000,000 above the fiscal year 2010 enacted level and \$2,590,643,000 below the fiscal year 2011 budget request. An additional \$158,900,000 is for mandatory spending.

INTRODUCTION

The Committee believes that in a time of large budget deficits the Department of State, USAID, and other Federal departments and agencies administering funds appropriated in this act should ensure that funds are used to the greatest effect to protect U.S. security interests and strengthen democratic institutions, civil society, and market economies in foreign countries. The design, implementation, and oversight of foreign assistance programs should be conducted with the full participation and support of national or local governments and/or civil society organizations. The Department of State and USAID should review all bilateral and multilateral programs to determine the cost effectiveness of ongoing activities. The Committee is concerned that too often programs are not well coordinated and the measure of “success” is the amount of funds expended, rather than the results achieved. Programs which fail to meet clear and achievable goals and objectives should be terminated.

The Committee is aware that due to severe budget constraints, funding for new initiatives in global health, agriculture and food security, climate change, and other areas are invariably forced to

compete for funds with ongoing assistance programs. The Committee notes that USAID, the Department of State, and the Broadcasting Board of Governors have authority to reprogram prior-year unobligated balances to address priority needs.

COUNTRIES OF SPECIAL CONCERN

The Committee notes that a significant portion of total United States foreign assistance is being provided to three countries in support of United States efforts to combat international terrorism: Afghanistan, Pakistan, and Iraq. The Committee is aware that these countries currently have pipelines of unobligated prior-year funds, and that the rate of disbursement of funds is affected by security threats, corruption, ethnic and tribal rivalries, and limited absorptive capacity.

The Committee recognizes that the difficult social, economic, political, and security challenges these countries face will take many years to address. Substantial investments of U.S. taxpayer funds have been made, but the results have too often fallen short, and in some instances far short, of expectations. The Committee expects the administration to define clear, achievable goals, benchmarks for measuring progress, and to disburse funds in an accountable manner. Priority should be given to strengthening the capacity of government institutions and civil society to achieve sustainable results, and ensuring that programs are carried out in ways that promote respect for democratic values and human rights.

AFGHANISTAN

The Committee recommends \$660,623,000 for Department of State operations in Afghanistan, including \$247,345,000 to increase diplomatic presence through additional Foreign Service Officers and locally employed staff.

The Committee recommends a total of \$2,631,500,000 for assistance for Afghanistan, including \$2,100,000,000 under the ESF heading, \$400,000,000 under the INCLE heading, \$65,000,000 under the GHCS heading, \$65,000,000 under the NADR heading, and \$1,500,000 under the IMET heading. The Committee recommends not less than \$20,000,000 for the Afghan Civilian Assistance Program under the ESF heading to assist individuals and communities that suffer losses as a result of military operations, and directs USAID to consult with the Committee on the use of funds prior to obligation.

The Committee continues conditions on assistance which seek to increase the effectiveness of aid provided, prioritize the role of women, and strengthen transparency and accountability. No funds appropriated by this act may be made available for a permanent basing rights agreement between the United States and Afghanistan.

The Committee recognizes that security and sustainable development are necessary to achieve stability in Afghanistan. Unfortunately, widespread insecurity is hampering development efforts, and USAID and other U.S. Government civilians and implementing contractors and NGOs are limited in their ability to carry out and oversee programs. Recognizing that the current circumstances require taking risks and that not all programs will succeed, the Com-

mittee cautions that smaller projects, with an emphasis on local capacity building, have the best chance of producing cost-effective, sustainable results.

The Committee remains concerned with the impact of corruption on security and sustainable development in Afghanistan, and conditions budget support on a Secretary of State certification that the Government of Afghanistan is taking credible steps to combat corruption, including arresting and prosecuting individuals alleged to be involved in corrupt practices.

PAKISTAN

The Committee recommends \$92,574,000 for Department of State operations in Pakistan, including \$38,623,000 to increase diplomatic presence through additional Foreign Service Officers and locally employed staff. This amount also includes \$11,450,000 for public diplomacy initiatives, including expanded English language teaching and enhanced communications and journalism programs to counter violent extremism.

The Committee recommends a total of \$2,477,100,000 for assistance for Pakistan, including \$1,100,000,000 under the ESF heading, \$900,000,000 under the PCCF heading, \$271,000,000 under the FMF heading, \$125,000,000 under the INCLE heading, \$55,000,000 under the GHCS heading, \$22,000,000 under the NADR heading, and \$4,100,000 under the IMET heading. The Committee recommends not less than \$10,000,000 for the Pakistan Civilian Assistance Program under the ESF heading to assist individuals and communities that suffer losses as a result of military operations, and directs USAID to consult with the Committee on the use of funds prior to obligation.

The Committee continues current conditions on assistance including for budget support for the Government of Pakistan.

The Committee recommends continuing and expanding programs and activities that support the development of independent media, including radio and television, in Pakistan and Afghanistan. The Committee encourages the Department of State to more aggressively work with Pakistani entities to promote democracy and human rights in that country.

IRAQ

The Committee recommends \$1,615,600,000 for Department of State operations in Iraq to support the planned transition from a military to a civilian United States presence. This includes \$639,663,000 to transition security support responsibilities to the Department of State from the Department of Defense.

The Committee recommends a total of \$529,000,000 for assistance for Iraq, including \$200,000,000 under the ESF heading, \$300,000,000 under the INCLE heading, \$27,000,000 under the NADR heading, and \$2,000,000 under the IMET heading.

Funds appropriated by this act for security programs in Iraq may only be made available if the Secretary of State certifies that the Government of Iraq has committed to contributing to, and sustaining, such programs. Conditions in prior appropriations acts are continued, including cost-matching requirements and restrictions

on assistance to enter into a permanent basing rights agreement between the United States and Iraq.

The Committee notes that since 2003, the United States has provided more than \$53,000,000,000 for Iraq relief and reconstruction, and that today the Government of Iraq is responsible for the social, economic, and political development of the country. Iraq has made notable progress since the removal of Saddam Hussein, and the Committee expects future budget requests to reflect a significant phase down of Department of State operations and United States assistance for Iraq, excluding democracy and rule of law activities. The Committee continues to support the Marla Ruzicka Iraqi War Victims Fund to assist civilian victims of conflict, and the transition of this program to an Iraqi-run entity.

TITLE I
DEPARTMENT OF STATE AND RELATED AGENCY
DEPARTMENT OF STATE

The Committee recommends a total of \$17,456,011,000 for the Department of State and the Broadcasting Board of Governors.

ADMINISTRATION OF FOREIGN AFFAIRS
DIPLOMATIC AND CONSULAR PROGRAMS
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$8,227,000,000
Budget estimate, 2011	¹ 9,545,221,000
Committee recommendation	9,600,000,000

¹Includes \$3,021,000 requested for Agency Acquisition Workforces under the General Provisions heading.

The Committee recommends \$9,600,000,000 for Diplomatic and Consular Programs, which is \$54,779,000 above the budget request and \$1,373,000,000 above the fiscal year 2010 level. Of this amount, \$1,681,000,000 is for worldwide security protection and \$561,971,000 is for public diplomacy activities. The Committee recommendation separates the functions funded under this heading to provide more transparency in the uses of funds. However, the Department of State may reprogram funds as necessary, subject to consultation with the Committee.

Consular Fee Retention.—The Committee notes that the absence of authorizing language to expand the Department of State’s authority to retain consular fees for its operations results in an immediate reduction of \$634,000,000 from the budget request. The Committee provides \$460,000,000 under the D&CP heading to support overseas staffing and operations costs that were proposed to be funded by these consular fees to mitigate the impact of this reduction, and strongly recommends that the administration refrain from assuming the retention of these consular fees in the fiscal year 2012 budget request.

Human Resources.—The Committee recommends \$2,597,472,000 for all American salaries at overseas and domestic United States diplomatic missions. While the Committee is not able to fund the additional new positions and associated training requested under the Human Resources Initiatives except in the bureaus of Near Eastern Affairs and South Central Asian Affairs, the Committee will consider reallocation of funds under the D&CP heading to support additional positions.

Overseas Programs.—The Committee recommends \$3,504,493,000 for the operational programs of regional bureaus of the Department of State. Regional bureaus are responsible for

managing U.S. foreign policy through bilateral and multilateral relationships. Funds support U.S. Embassies, consulates, and other diplomatic posts worldwide.

Diplomatic Policy and Support.—The Committee recommends \$896,028,000 for the operational programs of the functional bureaus of the Department of State to provide overall policy direction, coordination, and program management among U.S. missions abroad. The Committee does not provide funding for Blair House renovations. However, the Committee will consider a proposal from the Department to fund this project through a reprioritization of existing domestic facilities projects and reprogramming of funds.

Security Programs.—The Committee recommends \$2,602,007,000 for the operation of security programs, including \$1,431,685,000 for worldwide security protection to protect diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information. An additional \$249,315,000 is included within the Human Resources function for salaries to make up the total amount in this act for Worldwide Security Protection, \$1,681,000,000.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

DIPLOMATIC AND CONSULAR PROGRAMS

[Budget authority in thousands of dollars]

Program	Fiscal year 2011 request	Committee recommendation	Change from request
Human Resources Initiative	2,747,309	2,597,472	– 149,837
Public Diplomacy Programs (non-add)	142,354	140,728	– 1,626
Worldwide Security Protection (non-add)	249,315	249,315	.....
Foreign Service Modernization (non-add)	153,827	153,827	.....
Overseas Programs	3,383,034	3,504,493	+ 121,459
Locally Employed Staff (non-add)	773,479	773,479	.....
Public Diplomacy Programs (non-add)	425,216	421,243	– 3,973
Ambassador's Fund for Cultural Preservation (non-add)	2,000	9,250	+ 7,250
Cultural Antiquities Task Force (non-add)	1,000	1,000	.....
Diplomatic Policy and Support	916,171	896,028	– 20,143
Office of Global Women's Issues (non-add)	2,146	2,500	+ 354
Office to Monitor and Combat Trafficking in Persons (non-add)	3,049	3,149	+ 100
Acquisition Improvement Initiative (non-add)	3,021	2,000	– 1,021
Security Programs	2,498,707	2,602,007	+ 103,300
Worldwide Security Protection (non-add)	1,311,385	1,431,685	+ 120,300
TOTAL, D&CP	9,545,221	9,600,000	+ 54,779
Iraq Operations	1,787,100	1,615,600	– 171,500
Afghanistan Operations	754,123	660,623	– 93,500
Pakistan Operations	101,574	92,574	– 9,000
Public Diplomacy	567,570	561,971	– 5,599
Worldwide Security Protection	1,560,700	1,681,000	+ 120,300

PROGRAM ISSUES

Airwing.—The Committee expects the Department of State and USAID to continue to follow the Afghanistan airwing directives, including inter-agency coordination and communications interoperability, contained in Public Law 111–32.

Acquisition Improvement Initiative.—The Committee recommends \$2,000,000 under this heading for the administration's

acquisition workforce improvement, which is \$1,020,745 below the budget request.

Cultural Heritage.—The Committee recommends \$10,250,000 for this program, including \$1,000,000 for the Cultural Antiquities Task Force. This also includes \$3,500,000 requested under the ESF heading for the GE initiative to support up to six large-scale projects to preserve cultural heritage sites. In addition, the Committee recommends \$5,750,000 to continue this program worldwide and includes funds for up to five large-scale projects. The Department of State should consult with the Committee prior to the obligation of funds.

Diplomatic Security.—The Committee does not recommend \$17,000,000 for the continued expansion of the Foreign Affairs Security Training Center. While initially funded in Public Law 111–5, the Department has been unable to initiate this project in a timely manner and is still considering possible locations for the facility. Until a location is selected and the Department has finalized plans for the initial phase of the facility, the Committee does not believe the Department can adequately justify an additional \$17,000,000 for this purpose in fiscal year 2011.

Human Rights Vetting.—The Committee supports the Department of State’s efforts to monitor U.S. military training and equipment provided to foreign security forces, but is concerned that the vetting process is uneven among U.S. Embassies and falls short in some countries where the military or police have a history of violating human rights with impunity. The Committee recommends not less than \$2,000,000 for DRL for personnel, training, and other support to strengthen the vetting process. This includes developing the procedures specified in section 7034(s) of this act.

Information Technology.—The Committee provides \$289,591,000 for IT salaries and programs, including for cybersecurity, and encourages the Department of State to coordinate such activities with USAID and other Federal agencies, as appropriate. Given the inherent international functions of diplomacy and development, the Committee believes the Department of State and USAID to be particularly vulnerable to cyber attacks.

International Cooperative Administrative Support Services.—The Committee directs the Comptroller General of the United States to conduct a review of the ICASS system, to include: (1) a determination of the impact of the implementation of the recommendations in Report GAO–04–511 “Embassy Management: Actions Are Needed to Increase Efficiency and Improve Delivery of Administrative Support Services”, including an evaluation of whether ICASS is cost-efficient and reduces administrative redundancies; (2) an evaluation of the Department of State and USAID’s efforts to consolidate overseas administrative services through ICASS; (3) a review of the impact of the increased operating and maintenance costs of new Embassy compounds on ICASS service costs, and an evaluation of the sustainability of these costs for ICASS customer agencies; and (4) an evaluation of ICASS customer satisfaction, including the validity and reliability of the annual ICASS customer satisfaction survey.

Labor Officers.—The Committee is concerned that many Labor Officer positions at U.S. Embassies have been downgraded and

some are not used for their designated function. Labor Officers play a critical role in reporting on worker rights, including the worst forms of child labor, human trafficking, freedom of association, and working conditions among key trading partners. The Committee supports additional personnel and funding to strengthen diplomacy on labor issues.

Mid-career Pilot Program.—The Committee is aware of the dearth of mid-career Foreign Service Officers at the Department of State, and directs the Secretary of State, in consultation with the Committee, to implement a pilot program to recruit, hire, and train mid-career professionals for the Foreign Service.

Locally Employed Staff.—The Committee recommends \$773,479,000 for LES salaries (excluding those under the Local Guard Program), and authorizes the use of such funds for awards and special benefits, including compensation should LES be killed in the line of duty.

Office of Global Women's Issues.—The Committee recommends \$2,500,000 for the Office of Global Women's Issues in fiscal year 2011.

Property Inventory.—The Committee directs that prior to purchasing equipment including vehicles and cell phones, the Secretary of State report to the Committee that the Department has taken effective steps to improve its property inventory procedure, and rescinds \$5,000,000 from unobligated prior-year balances under this heading. The Committee believes that the Department can save at least \$5,000,000 through improved property inventory controls and management of its prior-year unliquidated obligations based on findings from two OIG reports, "MERO-A-10-07, Audit of Property Accountability at Embassy Baghdad" and "ISP-I-10-05, The Bureau of Administration's Office of Real Property Management and Office of Facilities Management Services" and the independent auditors' fiscal year 2009 report. The findings indicate widespread, persistent problems with accurately tracking and managing Department property and equipment as well as poor management of unliquidated obligations that has potentially resulted in unnecessary expenditures and inefficient use of funds. The OIG audit of the Embassy Baghdad found a number of unliquidated obligations that could be cancelled and reused and the independent auditors stated that in fiscal year 2009 approximately \$171,000,000 in unliquidated obligations should have been deobligated.

Office of Defense Trade Controls Licensing.—The Department proposed funding an additional 12 positions in the Office of Defense Trade Controls Licensing through the expanded use of registration fees, but this expanded use has not yet been authorized. The Committee directs the Department to ensure that the office has the necessary budget and staff to fulfill its responsibilities in a timely and effective manner.

Public Diplomacy.—The Committee recommends a total of \$561,971,000 for public diplomacy programs, to be funded through direct appropriations and an additional \$763,436,000 through Department of State fees. The Committee provides \$14,356,000 to establish up to 10 new American Centers at locations around the world and to develop several American Center models to meet different local interests, preferences, and security conditions. The

Committee supports continued funding by the Office of Public Diplomacy and Public Affairs for new media programming for targeted Arabic language television programs, to foster cultural, educational, and professional dialogues through indigenous Arabic language satellite media.

Tibet.—The Committee continues to recognize the important role played by the Special Coordinator for Tibetan Issues in implementing Tibet programs and policies, and urges the Secretary of State to provide support for the Coordinator in carrying out the broad responsibilities detailed in section 621(d) of Public Law 107–228, as well as for convening coordinating meetings for appropriate U.S. Government agencies, NGOs, and representatives of the Tibetan leadership.

Videoconference Interviews.—Section 7034(z) of this act directs the Secretary of State to develop and conduct a pilot program for processing tourist visas using secure remote videoconferencing technology as a method for conducting visa interviews of applicants. The Secretary is also directed to submit the report requested in the joint statement accompanying Public Law 111–8 on the implementation of a program to expand access to consular services through the use of alternative interview techniques including videoconferencing. The Committee directs the Department to allocate sufficient funds to implement section 7034(z) of this act.

Trafficking in Persons.—The Committee recommends a total of \$51,692,000 in this act for Trafficking in Persons programs. Of this amount, \$6,410,000 is included under the D&CP heading for the Office to Monitor and Combat Trafficking in Persons (\$3,149,000 for programs and \$3,261,000 for salaries), which is \$396,000 below the budget request.

Of the total provided to the O/TIP, not less than \$100,000 should be used to meet unexpected urgent needs to prevent trafficking in persons or protect victims of trafficking. These funds are intended to enhance the capacity of the O/TIP to assist victims and support governments facing urgent protection needs, including risk assessment, shelter, food and other basic necessities, counseling, medical services, legal services, travel documentation, safe transport arrangements for return and reintegration, or for participation in judicial proceedings, and reception and resettlement arrangements. Emergency trafficking assistance may be considered for use in a country that is on tier II or below in the Department of State's most recent Trafficking in Persons report and when a local or national government requests or agrees to such assistance and demonstrates the will to participate in the emergency response. The Department is directed to report to the Committee no later than September 30, 2011 on the use of these funds.

REPORT

Security Contractors.—The Committee directs the Secretary of State, in consultation with the Secretary of Defense, to submit a report not later than 180 days after enactment of this act on private security contractors serving at U.S. missions in war zones where the U.S. Armed Forces are engaged in combat operations. The report shall describe the number, cost, and duties of such contractors; the number of personnel assigned to oversee them; the

cost of filling those positions with military or other U.S. Government personnel; the estimated length of time it would take to replace such contractors with Government personnel; and the advantages and disadvantages of replacing the contractors with Government personnel. The Committee further directs that not later than 180 days after the date of enactment of this act, the Director of the Congressional Budget Office shall submit a report estimating the cost of replacing such contractors with Government personnel.

CIVILIAN STABILIZATION INITIATIVE
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	¹ \$120,000,000
Budget estimate, 2011	184,000,000
Committee recommendation	50,000,000

¹ An additional \$30,000,000 was provided for CSI in title II in fiscal year 2010.

The Committee recommends \$50,000,000 for the Civilian Stabilization Initiative, which is \$134,000,000 below the budget request and \$70,000,000 below the fiscal year 2010 level.

The Committee recommends hiring not more than 200 active CSI personnel in fiscal year 2011, and is concerned with the plan to hire 2,243 standby CSI personnel. The Committee questions the Department's ability to effectively deploy such a large number of personnel and urges the Department to reconsider its plan to ensure that it is realistic and affordable.

The Committee continues to believe that the success of CSI can best be achieved through a gradual stand up and implementation and is concerned that CSI has not been adequately integrated into the overall United States response to crises and disasters, including in Haiti and Kyrgyzstan. The Committee is also concerned that the timelines for hiring, training, and deployment of its civilian corps have been overly ambitious and unrealistic. The Committee does not include funding for deployments and encourages the Department of State and USAID to utilize funds from the Complex Crisis Fund and other crisis and disaster response funds for this purpose. The Committee does not support the request for the acquisition of new space or the additional 14 positions to support an expanded Reconstruction and Stabilization coordination and management function. The Committee includes \$1,100,000 for the Civilian Deployment Center which the Committee understands is the updated estimate for the cost of operating the center.

Funds appropriated under this heading may not be made available for obligation until the Secretary of State submits a report to the Committee clarifying the role of CSI in international crisis response, providing lessons learned since CSI's inception, and detailing how CSI efforts are coordinated with those of other U.S. Government agencies, particularly USAID and the Department of Defense.

The Committee notes, and supports, the administration's decision to not request funding for a CRC reserve component. The Committee will consider such funding only after the CSI has established a record of effective operations and can demonstrate programmatic accomplishments.

CAPITAL INVESTMENT FUND

Appropriations, 2010	\$139,000,000
Budget estimate, 2011	144,100,000
Committee recommendation	139,000,000

The Committee recommends \$139,000,000 for the Capital Investment Fund, which is \$5,100,000 below to the budget request.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2010	\$102,000,000
Budget estimate, 2011	120,152,000
Committee recommendation	115,000,000

The Committee recommends \$115,000,000 for the Office of Inspector General, which is \$5,152,000 below the budget request, of which \$30,287,000 is for the Special Inspector General for Afghanistan Reconstruction and \$22,000,000 is for the Special Inspector General for Iraq Reconstruction. The Committee supports the independent oversight and investigative responsibilities of the Inspectors General of the Department of State, USAID, SIGAR, and SIGIR and directs the Inspectors General to coordinate their activities in Iraq and Afghanistan to minimize unnecessary duplication, ensuring that resources are used effectively.

REPORT

Implementation of Recommendations.—The Committee is concerned with persistent reports that SIGAR is not meeting quality standards for investigations and audits, and directs SIGAR to report to the Committee within 45 days of enactment of this act on the implementation of the recommendations included in the July 14, 2010 Council of the Inspectors General on Integrity and Efficiency review of SIGAR and on the proposed uses of funds provided in this act.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Appropriations, 2010	\$635,000,000
Budget estimate, 2011	633,200,000
Committee recommendation	654,277,000

The Committee recommends \$654,277,000 for Educational and Cultural Exchange Programs, which is \$21,077,000 above the budget request under this heading.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

	Fiscal year 2011 request	Committee recommendation		Change from request
		Fiscal year 2011 ECE	Total ECE	
Academic Programs: Fulbright Program: Students, Scholars, Teachers, Humphrey, Undergraduates	252,704	253,826	260,326	+ 7,622
Global Academic Exchanges:				
Educational Advising and Student Services	12,742	12,908	13,408	+ 666
English Language Programs	50,102	48,522	52,272	+ 2,170
Subtotal, Global Academic Exchanges	62,844	61,430	65,680	+ 2,836
Special Academic Exchanges:				
Regional Graduate Fellowships	22,660	22,660	22,660	.....
American Overseas Research Centers	4,000	5,000	5,000	+ 1,000
South Pacific Exchanges	500	500	500	.....
Timor-Leste Exchanges	500	500	500	.....
Disability Exchange Clearinghouse	500	500	500	.....
Benjamin Gilman International Scholarship Program	10,090	11,000	11,000	+ 910
George Mitchell Fellowship Program	500	550	550	+ 50
Hemispheric Program	500	500	500	.....
Tibet Fulbright	750	750	750	.....
Subtotal, Special Academic Exchanges	40,000	41,960	41,960	+ 1,960
Total, Academic Programs	355,548	357,216	367,966	+ 12,418
Professional and Cultural Exchanges:				
International Visitor Program	95,869	95,869	96,369	+ 500
Leaders in Education Initiative .....	.....	.....	.....	.....
Citizen Exchange Programs	102,844	102,844	103,844	+ 1,000
Kennedy-Lugar Youth Ambassadors Program (non-add) .....	.....	[25,500]	[25,500]	[25,500]
Special Professional and Cultural Exchanges:				
Congress Bundestag Youth Exchange	4,000	4,000	4,000	.....
Mike Mansfield Fellowship Program	1,902	1,902	1,902	.....
Irish Institute	1,020	1,020	1,020	.....

Ngwang Choephel Fellows (Tibet)	650	650	.....	650	.....
Youth Science programs	150	150	.....	150	.....
Institute for Representative Government	496	496	.....	496	.....
Pakistan Literacy Training Program	375	375	.....	375	.....
Subtotal, Special Professional and Cultural Exchanges	8,593	8,593	.....	8,593	.....
Total, Professional and Cultural Exchanges	207,306	207,306	1,500	208,806	+ 1,500
One-time grant program .....	.....	8,500	.....	8,500	+ 8,500
Program and Performance: Evaluation Program	6,174	6,174	.....	6,174	.....
Exchanges Support	64,172	61,581	1,250	62,831	- 1,341
Total, ECE	633,200	640,777	13,500	654,277	+ 21,077

Every program for which the Committee recommends funding in the previous table is established pursuant to an act of Congress, or is a program for which funding is authorized by an act of Congress, or was included in the President's budget request for fiscal year 2011.

Youth Exchange.—The Committee supports the goals of the Kennedy-Lugar Youth Exchange and Study Program, which enables secondary school students from countries with significant Muslim populations to live with American families and study in the United States, and American students to live and study in such countries. The Committee recommends \$25,500,000 for this program in fiscal year 2011.

Global Engagement.—The Committee recommends \$13,500,000, of which up to \$1,250,000 may be used for program support, for exchange programs requested under the ESF heading for the GE initiative. The Committee understands that these funds will be used to expand exchanges and English language programs in Muslim-majority countries and Muslim communities worldwide. The Committee does not support the request to reallocate \$15,519,000 from exchange programs in other regions worldwide to support exchanges with Pakistan (\$8,000,000) and other Muslim-majority countries (\$7,519,000). The Committee directs the Department to submit a spend plan by country prior to obligating the funds under this heading.

One-time International Exchange Grant Program.—The Committee recommends \$8,500,000 to provide one-time competitive grants for international exchanges that address issues of mutual interest to the United States and other countries, consistent with the criteria established in fiscal year 2008. This program shall be only for the actual exchange of people and should benefit a population that is not being addressed through existing exchanges. The Secretary of State shall submit a report to the Committee of those organizations that are eligible for a grant and, not later than September 1, 2011, a report describing the grant recipients and intended uses of funds.

The Committee encourages the Department to utilize this program to expand international exchanges in areas that are not predominantly served by other U.S. Government exchange programs, such as exchange with developing countries; community leaders who would not traditionally have an opportunity to participate in an exchange; students and youth with high financial need; and indigenous and other minority ethnic groups. Exchange programs eligible for consideration for a one-time grant in fiscal year 2011 include, but are not limited to, Sister Cities International; University of Iowa; Lower Manhattan Arts Leaders; Middlebury College; University of Montana; Northeast Asia Economic Forum; Tufts University; and Morehouse College. The Committee notes that an exchange program that received a one-time grant in a previous year is ineligible for additional one-time funding, but the Committee encourages the Department to consider new proposals from previously funded grantees within discretionary funding if they meet appropriate guidelines.

REPRESENTATION ALLOWANCES

Appropriations, 2010	\$8,175,000
Budget estimate, 2011	8,175,000
Committee recommendation	8,175,000

The Committee recommends \$8,175,000 for Representation Allowances, which is equal to the budget request, for reimbursement to Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and members of local communities. The Committee recommends that not more than \$500,000 of the funds made available under this account and under the Emergencies in the Diplomatic and Consular Service heading may be made available for official representation funds for the Office of the Chief of Protocol.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Appropriations, 2010	\$28,000,000
Budget estimate, 2011	27,200,000
Committee recommendation	31,500,000

The Committee recommends \$31,500,000 for Protection of Foreign Missions and Officials, which is \$4,300,000 above the budget request, to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances.

Of this amount, the Committee provides \$4,300,000 for security-related costs associated with the APEC 2011 meetings hosted by the United States. The funds may be used to reimburse State and local police agencies for providing security for visiting foreign officials and their delegations attending APEC meetings.

The Committee intends that in instances where a local jurisdiction will benefit financially from a visit by a foreign delegation, such circumstances should be taken into account by the Department in assessing the need for reimbursement under this program. The Committee expects the Department to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Appropriations, 2010	\$1,815,050,000
Budget estimate, 2011	1,681,500,000
Committee recommendation	1,848,164,000

The Committee recommends \$1,848,164,000 for Embassy Security, Construction, and Maintenance for the management of real property assets overseas in order to provide diplomatic and consular missions with secure, safe, and functional facilities, of which \$914,082,000 is for maintenance and planning for Department of State facilities and \$934,082,000 is for worldwide security upgrades, acquisition, and construction program.

Consular Fees.—The Committee includes \$174,000,000 to support ESCM and worldwide security upgrade program costs proposed to be funded by the expanded retention of consular fees.

American Centers.—The Committee continues to support the renovation and construction of American Centers through a strategy

that balances the need for publicly accessible facilities, reasonable and sustainable costs, and compliance with the Secure Embassy Construction and Counterterrorism Act of 1999 regulations, and encourages continued coordination by the offices of Overseas Building Operations, Diplomatic Security and Public Diplomacy to achieve this strategy. The Committee supports funding construction and renovation costs for American Centers within the OBO budget and will consider a transfer from the \$14,356,000 provided under the D&CP heading for this purpose, and expects the administration to request adequate funds within the OBO budget for such purposes in the fiscal year 2012 request.

Soft Targets.—The Committee recommends \$6,500,000 for security enhancement to soft targets such as overseas schools and residential compounds, which is equal to the budget request.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$10,000,000
Budget estimate, 2011	11,000,000
Committee recommendation	11,000,000

The Committee recommends \$11,000,000 for Emergencies in the Diplomatic and Consular Service, which is equal to the budget request, to meet unforeseen emergency requirements as authorized by section 4 of the State Department Basic Authorities Act. The Committee encourages the Department to prioritize expenditures for evacuations and rewards and to minimize the use of this fund for travel and representational expenses.

In addition to the funds appropriated under this heading, the Committee authorizes transfer of up to \$15,000,000 under the D&CP heading for emergency evacuations and rewards, including for information leading to the apprehension of Mexican narcotics traffickers, which is \$5,000,000 above the budget request.

REPATRIATION LOANS PROGRAM ACCOUNT

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$1,450,000
Budget estimate, 2011	1,450,000
Committee recommendation	1,450,000

The Committee recommends \$1,450,000 for the Repatriation Loans Program Account, which is equal to the budget request, to support a direct loan program in accordance with the Credit Reform Act which assists United States citizens overseas in dire need.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Appropriations, 2010	\$21,174,000
Budget estimate, 2011	21,420,000
Committee recommendation	21,420,000

The Committee recommends \$21,420,000 for the American Institute in Taiwan, which is equal to the budget request, to support United States political and security interests, provide consular services, and promote exchange programs in Taiwan.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY
FUND

Appropriations, 2010	\$158,900,000
Budget estimate, 2011	158,900,000
Committee recommendation	158,900,000

The Committee recommends \$158,900,000 for the Foreign Service Retirement and Disability Fund, which is equal to the budget request, for Department of State and USAID mandatory retirement and disability programs.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Appropriations, 2010	\$1,682,500,000
Budget estimate, 2011	1,595,430,000
Committee recommendation	1,575,430,000

The Committee recommends \$1,575,430,000 for Contributions to International Organizations, which is \$20,000,000 below the budget request due to exchange rate savings, for the assessed costs of U.S. membership in international organizations as authorized by conventions, treaties, or specific acts of Congress. The Committee notes that the United States has participated in many international organizations for decades, many of which serve important U.S. national interests but some may no longer be cost-effective. The Committee directs the Department of State to conduct a rigorous review of all such organizations, and for any which no longer merit U.S. contributions to promptly initiate steps to withdraw.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Appropriations, 2010	\$2,125,000,000
Budget estimate, 2011	2,182,300,000
Committee recommendation	2,126,382,000

The Committee recommends \$2,126,382,000 for Contributions for International Peacekeeping Activities. An additional \$55,918,000 is included under the PKO heading for a contribution for assessed peacekeeping activities in Somalia.

The Committee recognizes the indispensable contribution to international peace and stability provided by U.N. peacekeeping activities, without the participation of U.S. troops. The Committee also notes, however, that U.N. peacekeeping missions have often suffered from deficiencies, including inadequate equipment to effectively protect civilians, troops without proper training or with a history of human rights violations, and troops that have sexually abused women and girls while on peacekeeping missions. The United Nations, donor countries, and troop-contributing countries have a shared responsibility to ensure that troops are qualified and properly trained and equipped for the missions for which they are deployed. The Committee requires the Secretary of State to certify that effective procedures exist to vet prospective U.N. peacekeeping troops.

The Committee directs that funds shall be available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being given oppor-

tunities to provide equipment, services, and material for U.N. peacekeeping activities equal to those being given to foreign manufacturers and suppliers.

Cyprus.—The Committee recommends support for U.N. peacekeeping at the assessed level for the current year in Cyprus.

INTERNATIONAL COMMISSIONS

The Committee recommends funding to fully meet U.S. treaty obligations to international commissions in fiscal year 2011 and recognizes that funds are requested under the Department of State as a result of international treaties.

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

SALARIES AND EXPENSES

Appropriations, 2010	\$33,000,000
Budget estimate, 2011	47,431,000
Committee recommendation	47,431,000

The Committee recommends \$47,431,000 for salaries and expenses, which is equal to the budget request.

CONSTRUCTION

Appropriations, 2010	\$43,250,000
Budget estimate, 2011	26,900,000
Committee recommendation	26,900,000

The Committee recommends \$26,900,000 for construction, which is equal to the budget request.

IBWC—CONSTRUCTION

[Budget authority in thousands of dollars]

Program/activity	Fiscal year 2011 request	Committee recommendation	Change from request
Water Quantity Program	26,400	26,400	.....
Rio Grande Flood Control System Rehabilitation—Texas	21,400	21,400	.....
Safety of Dam Rehabilitation	5,000	5,000	.....
Resource & Asset Management Program	500	500	.....
Total, IBWC—Construction	26,900	26,900	.....

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Appropriations, 2010	\$12,608,000
Budget estimate, 2011	12,355,000
Committee recommendation	12,655,000

The Committee recommends \$12,655,000 for American Sections, of which \$2,422,000 is for the International Boundary Commission, \$7,931,000 is for the International Joint Commission which includes \$300,000 to expand the Upper Great Lakes study to include additional modeling of changing water levels and the impacts of climate change on the lakes, and \$2,302,000 is for the Border Environment Cooperation Commission, which is equal to the budget request. These funds support environmental infrastructure projects along the United States-Mexico border relating to wastewater

treatment, drinking water preservation, solid waste management, and air quality improvement.

Flathead River Basin.—The Committee supports efforts to protect the North Fork of the Flathead River from the effects of oil, gas, and other mining development. The Committee expects the Department of State to work with the Department of the Interior to negotiate with the Government of Canada to establish an agreement that permanently protects the Flathead River Watershed and the adjacent area of Glacier-Waterton National Park as soon as possible. The Committee also supports the International Joint Commission's recommendation that Canada and the United States continue to collect ecological data concerning this area.

INTERNATIONAL FISHERIES COMMISSIONS

Appropriations, 2010	\$53,976,000
Budget estimate, 2011	43,600,000
Committee recommendation	51,500,000

The Committee recommends \$51,500,000 for the International Fisheries Commissions, which is \$7,900,000 above the budget request. Within the amount provided for GLFC, \$3,500,000 is for lamprey control and water quality improvements in the Lake Champlain Basin and \$4,400,000 is for sea lamprey control and fishery research for the Great Lakes Basin.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

Commission/program	Fiscal year 2011 request	Committee recommendation	Change from request
Great Lakes Fishery Commission	17,800	25,700	+ 7,900
Water Quality Improvements and Lamprey Control (non-add) ....	.....	3,500	[+ 3,500]
Inter-American Tropical Tuna Commission	1,800	1,800	.....
Pacific Salmon Commission	3,190	3,190	.....
Pacific Salmon Treaty Commitment	15,000	15,000	.....
International Pacific Halibut Commission	3,250	3,250	.....
Other Marine Conservation Organizations:			
International Whaling Commission	195	195	.....
North Pacific Anadromous Fish Commission	187	187	.....
International Commission for the Conservation of Atlantic Tunas	295	295	.....
Northwest Atlantic Fisheries Organization	202	202	.....
Commission for the Conservation of Antarctic Marine Living Resources	115	115	.....
North Atlantic Salmon Conservation Organization	50	50	.....
International Council for the Exploration of the Sea	260	260	.....
North Pacific Marine Science Organization	206	206	.....
International Sea Turtle Conservation	170	170	.....
Antarctic Treaty	65	65	.....
Western and Central Pacific Fisheries Commission	655	655	.....
Expenses of the U.S. Commissioners	160	160	.....
Subtotal, Other Marine Conservation Organizations	2,560	2,560	.....
Total, International Fisheries Commissions	43,600	51,500	+ 7,900

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

Appropriations, 2010	\$733,788,000
Budget estimate, 2011	755,143,000
Committee recommendation	743,925,000

The Committee recommends \$743,925,000 for International Broadcasting Operations, which is \$11,218,000 below the request, for the operating and engineering costs of VOA, OCB, RFE/RL, RFA, MBN, and the BBG.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Program	Fiscal year 2011 request	Committee recommendation	Change from request
International Broadcasting Bureau:			
Voice of America	206,776	205,594	— 1,182
Broadcasting to Cuba	29,179	28,789	— 390
Engineering and Technical Services	190,724	187,229	— 3,425
Agency Direction	28,290	28,290	.....
IBB Management and Support	48,751	47,172	— 1,579
Subtotal, IBB	503,720	497,144	— 6,576
Independent Grantee Organizations:			
Radio Free Europe/Radio Liberty	95,557	94,488	— 1,069
Radio Free Asia	38,404	37,679	— 725
Middle East Broadcasting Networks	117,462	114,614	— 2,848
Subtotal, Grantees	251,423	246,781	— 4,642
Total, International Broadcasting Operations	755,143	743,925	— 11,218

Afghanistan and Pakistan.—The Committee recommends up to \$24,815,000 for Pashto and Dari broadcasts targeted toward Afghanistan and northwest Pakistan.

Broadcast Transmission and Distribution.—The Committee does not support closing the Greenville Transmitting Station in North Carolina, or the request for expanded FM (including six additional FMs for Radio Sawa), digital, and new media efforts. While the Committee does support the BBG's efforts to expand into new technologies, the Committee is concerned that closing Greenville may be premature given the continued viability of shortwave in Africa, the use of shortwave for broadcasts to Cuba and Latin America, including surge broadcasts to Haiti, as well as Greenville's capacity to provide contingency and backup capabilities to the BBG network worldwide. The Committee recommends \$650,000 within Engineering and Technical Services to support the upgrade of the Network Control Center.

Internet Programs.—The Committee recognizes the BBG's efforts to expand access to information and communications tools such as collaborative media and social networking to Internet users worldwide, including in closed societies subject to monitoring and censor-

ship, and encourages the BBG to evaluate emerging online broadcasting and communication methods to reach these audiences. The Committee provides \$1,000,000 to support expanded Internet anti-censorship efforts, in addition to funds otherwise made available for such purposes.

North Korea.—The Committee recommends not less than \$8,000,000 for broadcasting into North Korea through RFA Korea Service and VOA Korea Service, which is equal to the fiscal year 2010 level.

Tibet.—The Committee recommends sufficient funding to continue RFA and VOA Tibetan language services.

Cuba.—The Committee notes that the joint statement accompanying Public Law 111–117 directed the BBG to submit to the Committees on Appropriations within 90 days of enactment of that act a multi-year strategic plan for broadcasting to Cuba to include an analysis of options for disseminating news and information to Cuba and a report on the cost effectiveness of each, and an analysis of the program efficiencies and effectiveness that can be achieved through shared resources and cost-saving opportunities between Radio and TV Marti and the Voice of America. The Committee has not received this report and does not support closing the Greenville Station, expanding TV Marti’s transmission on DirecTV, or the request included under the Broadcasting Capital Improvements heading to expand and renovate the TV Marti studio until a strategy is submitted to the Committee, and the Comptroller General has conducted an assessment of the strategic plan.

Middle East Broadcasting Networks.—The Committee provides \$114,614,000 for the Middle East Broadcasting Networks, \$2,848,000 below the request. The Committee is concerned with the steadily increasing costs of MBN operations and the sustainability of this program.

REPORT

Revenue from Privatization and Commercial Efforts.—The Committee understands that the BBG is utilizing the authority in current law to collect receipts from advertising and revenue from business ventures and cooperating international organizations. The Committee directs the BBG to submit a report within 90 days of enactment of this act describing the BBG’s past, current, and planned uses of this authority, the revenue generated and receipts collected by fiscal year, and the uses of such revenue.

BROADCASTING CAPITAL IMPROVEMENTS

Appropriations, 2010	\$12,622,000
Budget estimate, 2011	13,635,000
Committee recommendation	6,875,000

The Committee recommends \$6,875,000 for Broadcasting Capital Improvements, which is \$6,760,000 below the budget request. The Committee recommends \$3,005,000 for the upgrade of the Network Control Center supporting satellite transmission of 85 percent of all BBG broadcasts. The Committee understands that this upgrade will reduce the risk of broadcast outages and will bring NCC conditions to Occupational Safety and Health Administration standards.

RELATED PROGRAMS

THE ASIA FOUNDATION

Appropriations, 2010	\$19,000,000
Budget estimate, 2011	15,690,000
Committee recommendation	19,000,000

The Committee recommends \$19,000,000 for The Asia Foundation, which is \$3,310,000 above the budget request, for programs to support training and technical assistance to strengthen civil society and democratic institutions in Asia as authorized by The Asia Foundation Act, 22 U.S.C. 4402.

UNITED STATES INSTITUTE OF PEACE

Appropriations, 2010	\$49,220,000
Budget estimate, 2011	46,550,000
Committee recommendation	44,050,000

The Committee recommends \$44,050,000 for the United States Institute for Peace. The Committee does not provide \$2,500,000 requested for building security equipment and construction and costs associated with the planning and rehabilitation of U.S. Navy Potomac Annex Buildings 6 and 7, which should be paid for with private funds.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Appropriations, 2010	\$875,000
Budget estimate, 2011	840,000
Committee recommendation	840,000

The Committee recommends \$840,000 from interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund for programs, scholarship, and conflict resolution to encourage mutual understanding, and to support civil society and democratic institutions as authorized by 22 U.S.C. 2078.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Appropriations, 2010	\$500,000
Budget estimate, 2011	500,000
Committee recommendation	500,000

The Committee recommends \$500,000 from interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, authorized by the Eisenhower Exchange Fellowship Act of 1990 (20 U.S.C. 5204–5205), to support U.S. and foreign leadership development.

ISRAELI ARAB SCHOLARSHIP PROGRAM

Appropriations, 2010	\$375,000
Budget estimate, 2011	375,000
Committee recommendation	375,000

The Committee recommends \$375,000 from interest and earnings from the Israeli Arab Scholarship Endowment Fund, authorized by section 214 of the Foreign Relations Authorization Act, fiscal years 1992 and 1993 (22 U.S.C. 2452), to increase educational opportuni-

ties for Israeli Arab students to study and conduct research in the United States.

EAST-WEST CENTER

Appropriations, 2010	\$23,000,000
Budget estimate, 2011	11,400,000
Committee recommendation	23,100,000

The Committee recommends \$23,100,000 for the East-West Center, which is \$11,700,000 above the request. The Committee intends \$1,650,000 to be used for programs related to APEC, Northeast Asia relations, and democracy and justice. The Committee does not support the East-West Center's proposal to establish satellite offices in the Asia-Pacific region.

NATIONAL ENDOWMENT FOR DEMOCRACY

Appropriations, 2010	\$118,000,000
Budget estimate, 2011	105,000,000
Committee recommendation	125,000,000

The Committee recommends \$125,000,000 for the National Endowment for Democracy, which is \$20,000,000 above the budget request.

The Committee recognizes the experience of NED in promoting democracy and human rights abroad since the Cold War, and believes that NED should play a larger role in such activities. The Committee recommends that additional funding be used to strengthen the capacity of civil society organizations that are peacefully advocating for democracy and human rights. USAID and the Department of State are to coordinate other democracy programs in those countries with NED to avoid duplication of activities. NED should not be precluded from competitively bidding on other grant solicitations.

NED is directed to submit a financial plan not later than 60 days after enactment of this act detailing the proposed distribution of funds in a manner similar to prior years, to consult with the Committee on any proposed deviation from the plan, and to apportion core funds in the traditional and customary fashion among core institutes.

This grant to the Department of State is a pass-through directly to NED, and funds under this heading shall not be subject to prior approval by the Department of State and USAID, or to administrative or management surcharges. Minimal expenses, if any, should be charged to general Department of State operating expenses.

The Committee recognizes the limitation of the Department of State and USAID to conduct effective democracy promotion programs in challenging political environments, and notes the complications in bilateral relations that often arise from such activities. Therefore, the Committee transfers democracy funds made available under the ESF heading to this heading in the following manner: \$2,000,000 for Egypt; \$2,500,000 for Pakistan; \$2,000,000 for Cuba; \$2,500,000 for North Korea; and \$3,500,000 for the DRC. The Department of State and USAID are directed to reduce democracy programs in those countries by an equal amount. The Committee recommends that the fiscal year 2012 budget request in-

clude greater utilization of NED for democracy promotion activities abroad.

The Committee recommends \$250,000 for programs and activities in Tibet.

OTHER COMMISSIONS

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

SALARIES AND EXPENSES

Appropriations, 2010	\$635,000
Budget estimate, 2011	647,000
Committee recommendation	647,000

The Committee recommends \$647,000 for the Commission for the Preservation of America's Heritage Abroad, which is equal to the budget request.

COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

SALARIES AND EXPENSES

Appropriations, 2010	\$4,300,000
Budget estimate, 2011	4,400,000
Committee recommendation	4,300,000

The Committee recommends \$4,300,000 for the Commission on International Religious Freedom, which is \$100,000 below the budget request.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

Appropriations, 2010	\$2,610,000
Budget estimate, 2011	2,715,000
Committee recommendation	2,715,000

The Committee recommends \$2,715,000 for the Commission on Security and Cooperation in Europe, which is equal to the budget request.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

SALARIES AND EXPENSES

Appropriations, 2010	\$2,000,000
Budget estimate, 2011	2,000,000
Committee recommendation	2,000,000

The Committee recommends \$2,000,000 for the Congressional-Executive Commission on the People's Republic of China, which is equal to the budget request.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION

SALARIES AND EXPENSES

Appropriations, 2010	\$3,500,000
Budget estimate, 2011	3,500,000
Committee recommendation	3,500,000

The Committee recommends \$3,500,000 for the United States-China Economic and Security Review Commission, which is equal to the budget request. The Committee continues existing requirements, including submission of an annual financial plan and quarterly reports on unobligated balances.

TITLE II
UNITED STATES AGENCY FOR INTERNATIONAL
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$1,388,800,000
Budget estimate, 2011	¹ 1,476,006,000
Committee recommendation	1,412,500,000

¹ Includes \$3,530,000 requested for Agency Acquisition Workforces under the General Provisions heading.

The Committee recommends \$1,412,500,000 for USAID Operating Expenses, which is \$63,506,000 below the budget request.

Acquisition Improvement Initiative.—The Committee recommends \$2,500,000 for the administration’s acquisition workforce improvement initiative requested as a general provision, which is \$1,030,390 below the budget request.

Development Leadership Initiative.—The Committee recommends \$294,324,000 for the DLI, which will support an additional 175 USAID Foreign Service Officers.

Locally Employed Staff.—The Committee provides up to \$1,000,000, in addition to funds otherwise made available for such purposes, for special compensation for LES in USAID missions overseas.

Reprogramming Notification Requirements.—To enhance transparency of the use of funds under this heading, the Committee has added a notification requirement.

Funds are allocated in the following table:

USAID OPERATING EXPENSES

[Budget authority in thousands of dollars]

Program	Fiscal year 2011 request	Committee recommendation	Change from request
Development Leadership Initiative	354,800	294,324	— 60,476
Overseas Space Expansion	40,000	38,000	— 2,000
Acquisition Workforce	3,530	2,500	— 1,030
Overseas Operations	668,922	668,922	.....
Foreign Service Pay modernization (non-add)	[34,650]	[34,650]	.....
Locally Employed Staff Special Compensation (non-add) .....	.....	[1,000]	[+ 1,000]
Washington Operations	265,748	265,748	.....
Central Support	231,132	231,132	.....
Subtotal, USAID Operating Expenses	1,564,132	1,500,626	— 63,506
Less other sources	[88,126]	[88,126]	.....

USAID OPERATING EXPENSES—Continued

[Budget authority in thousands of dollars]

Program	Fiscal year 2011 request	Committee recommendation	Change from request
TOTAL, USAID Operating Expenses	1,476,006	1,412,500	— 63,506

CAPITAL INVESTMENT FUND

Appropriations, 2010	\$185,000,000
Budget estimate, 2011	173,000,000
Committee recommendation	173,000,000

The Committee recommends \$173,000,000 for the CIF, which is equal to the budget request.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2010	\$46,500,000
Budget estimate, 2011	46,500,000
Committee recommendation	46,500,000

The Committee recommends \$46,500,000 for Office of Inspector General, which is equal to the budget request.

TITLE III
BILATERAL ECONOMIC ASSISTANCE
FUNDS APPROPRIATED TO THE PRESIDENT

Appropriations, 2010	\$21,846,232,000
Budget estimate, 2011	24,576,242,000
Committee recommendation	23,393,850,000

This act directs funding for functions in the amounts allocated in the following table, which are subject to the requirements of section 7019 of this act:

PROGRAMMATIC DIRECTIVES
(Budget authority in thousands of dollars)

Program	Fiscal year 2011 request	Committee recommendation	Change from request
Climate Change and Environment	1,505,371	1,450,500	– 54,871
Basic Education	843,488	845,000	+ 1,512
Higher Education	248,837	245,000	– 3,837
Food Security and Agricultural Development	1,644,023	1,300,000	– 344,023
Microenterprise and Microfinance	230,397	265,000	+ 34,603
Water	231,027	315,000	+ 83,973

GLOBAL HEALTH AND CHILD SURVIVAL
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$7,779,000,000
Budget estimate, 2011	8,513,000,000
Committee recommendation	8,239,000,000

The Committee recommends a total of \$8,239,000,000 for Global Health and Child Survival.

GLOBAL HEALTH INITIATIVE

The Committee supports the goals of the GHI to coordinate and enhance the U.S. Government's response to global health challenges, particularly in the areas of maternal and child health, nutrition, vulnerable children, family planning and reproductive health, HIV/AIDS, malaria, tuberculosis, global pandemics, and other infectious diseases, including neglected tropical diseases. The Committee is concerned that the inter-agency cooperation and coordination needed to effectively implement this initiative does not yet exist, and directs USAID to work in partnership with other Federal agencies, particularly the Department of Health and Human Services and the Centers for Disease Control and Prevention, as well as with the WHO and other international bodies, to develop effective implementation strategies.

GHI Strategic Reserve Fund.—The Committee recommends not more than \$50,000,000 for USAID and \$50,000,000 for the Department of State for the GHI Fund, which is \$100,000,000 below the request. The Committee supports the scale-up of proven and cost-effective activities, including enhanced monitoring and evaluation, in GHI Plus countries.

Recruitment of Health Workers.—The Committee is concerned with the unethical recruitment of health workers in countries that do not have sustainable public health systems. The Committee encourages USAID and the Department of State to support a code of conduct for the recruitment of health workers from poorer to wealthier countries as part of the GHI, and the WHO Voluntary Code of Conduct for the Recruitment of Health Personnel.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

GLOBAL HEALTH AND CHILD SURVIVAL PROGRAMS

[Budget authority in thousands of dollars]

Program/activity	Fiscal year 2011 request	Committee recommendation	Change from request
Child Survival and Maternal Health [USAID]	700,000	641,000	– 59,000
Polio	32,839	33,100	+ 261
The GAVI Alliance	90,000	105,000	+ 15,000
Nutrition [USAID]	200,000	100,000	– 100,000
Micronutrients	30,000	33,000	+ 3,000
Vitamin A (non-add)	[20,000]	[23,000]	[+ 3,000]
Iodine Deficiency Disorder (non-add)	[2,000]	[2,000]	.....
Vulnerable Children [USAID]	15,000	15,000	.....
Blind Children .....	.....	2,000	+ 2,000
HIV/AIDS [USAID]	350,000	350,000	.....
Microbicides	45,000	51,000	+ 6,000
HIV/AIDS (Department of State)	5,500,000	5,500,000	.....
Global Fund to Fight HIV/AIDS, Malaria, and Tuberculosis	700,000	800,000	+ 100,000
UNAIDS	45,000	45,100	+ 100
Family Planning/Reproductive Health [USAID]	590,000	595,000	+ 5,000
Other Infectious Diseases [USAID]	1,158,000	1,038,000	– 120,000
Pandemic Preparedness	75,000	67,500	– 7,500
Malaria	680,000	635,500	– 44,500
Tuberculosis	230,000	230,000	.....
Global TB Drug Facility (non-add)	[15,000]	[15,000]	.....
Neglected Tropical Diseases	155,000	100,000	– 55,000
Other Infectious Diseases	18,000	5,000	– 13,000
Total, Global Health Funding	8,513,000	8,239,000	– 274,000
GHI Fund, OGAC	[100,000]	[50,000]	[– 50,000]
GHI Fund, USAID	[100,000]	[50,000]	[– 50,000]

CHILD SURVIVAL AND MATERNAL HEALTH

The Committee recommends \$641,000,000 for child and maternal health activities under the GHCS account. The Committee recognizes the critical role that child survival and maternal health programs play in overall global health, and that most deaths of children before the age of 5 and of women from pregnancy-related causes could be prevented with low-cost interventions by trained health workers.

Polio.—The Committee recommends \$33,100,000 for programs to eradicate polio.

Vaccines and Immunization.—The Committee recommends \$105,000,000 for a contribution to the GAVI Alliance. The GAVI Alliance provides vaccines for children in the poorest countries, including new vaccines against pneumococcal disease and rotavirus.

Vulnerable Children.—The Committee recommends \$15,000,000 for programs and activities that address the needs of vulnerable children, of which not less than \$2,000,000 is for assistance for blind children. USAID should administer the programs in a manner that delivers the maximum amount of funds to the field, and should consider support for cleft lip and cleft palate surgery programs.

Orphans.—Despite significant investments of U.S. funds the number of orphans worldwide continues to rise. The Committee is concerned that this increase is due in part to a lack of focus on family preservation, family reunification, kinship, guardianship, and domestic and international adoption for reducing the number of children living outside of parental care. The Committee directs the Special Advisor for Orphans and Vulnerable Children and the Special Advisor to the Office of Children's Issues to submit a report within 90 days of enactment of this act detailing how the Department of State and USAID plan to increase efforts to assist developing countries in providing family-based care to orphan children, including: (1) a description of the work to date in identifying and replicating best practices in providing family based care; (2) current and planned efforts to develop research-based, family-based care pilot programs; and (3) a description of the work to date to develop data on the number of children living outside of parental care.

FAMILY PLANNING/REPRODUCTIVE HEALTH

The Committee recommends a total of \$700,000,000 from all accounts in this act for family planning and reproductive health programs, including \$595,000,000 under the GHCS heading, \$50,000,000 under the ESF and AEECA headings, and \$55,000,000 for UNFPA.

Assistance for Voluntary Family Planning.—The Committee directs that funds made available for voluntary family planning shall offer a broad range of family planning methods and services.

Clarification.—The Committee does not continue to carry a general provision specifically regarding funding for abortions and involuntary sterilization (section 7018 of Public Law 111–117), as all but the last sentence of that provision was restatement of permanent law (section 104(f) of the FAA). Instead, the Committee includes the last sentence of that provision in section 7034(n) of this act.

HIV/AIDS

The Committee recommends a total of \$5,850,000,000 for programs and activities to combat HIV/AIDS, of which \$5,500,000,000 is for the Department of State and \$350,000,000 is for USAID. This combined total is \$141,000,000 above the fiscal year 2010 level.

Antiretroviral Treatment.—The Committee notes the increasing number of patients who qualify for antiretroviral treatment due to the November 2009 WHO recommended standards for treatment,

and directs the U.S. Global AIDS Coordinator to re-evaluate implementation costs, including overhead, to achieve the most cost-effective and efficient programs. The Committee recognizes the significant treatment gap in many PEPFAR focus countries and recommends that efficiencies achieved from reduced treatment costs be used to provide services to new enrollees seeking access to antiretroviral treatment.

Global Fund.—The Committee recommends not less than \$800,000,000 for a U.S. contribution to the Global Fund to Fight AIDS, Tuberculosis and Malaria, which is \$50,000,000 above the fiscal year 2010 level.

Mother-to-child Transmission.—The Committee continues to support expansion of access to programs that prevent mother-to-child transmission of HIV.

PEPFAR Partnership Frameworks.—The Committee welcomes the emphasis in PEPFAR's 5-year strategy on addressing stigma and discrimination against most-at-risk populations and violations of the rights of women, and directs OGAC to address the needs for legal and policy reform and the enforcement of such policies in Partnership Frameworks, Partnership Framework Implementation Plans, and Country Operational Plans.

The Committee also directs OGAC to ensure civil society is fully engaged in developing these frameworks and plans, including most-at-risk populations and women's organizations. The Committee directs OGAC to consult with the Committee on these efforts.

Reimbursements.—The Committee understands OGAC has agreed to provide USAID reimbursements to cover direct and indirect PEPFAR implementation costs incurred both at headquarters and in the field, and expects OGAC and USAID to consult with the Committee regarding fiscal year 2011 reimbursement levels in a timely manner.

UNAIDS.—The Committee provides \$45,100,000 for a U.S. contribution to UNAIDS.

INFECTIOUS DISEASES

Influenza Pandemic Preparedness and Response.—The Committee recommends \$67,500,000 to prevent the spread of Avian Influenza and the H1N1 virus.

Malaria.—The Committee recommends \$635,500,000 for programs to combat malaria. The Committee directs that these funds be made available in accordance with country strategic plans incorporating best public health practices including insecticide-treated bed nets, artemisinin combination therapies, and indoor residual spraying, and with significant support for purchase of commodities and equipment. USAID is encouraged to increase its investment in public-private partnerships involved in research, development, access, and delivery of anti-malarial medications.

The Committee is aware of the widespread prevalence of malaria in Burma, and the lack of access to quality and affordable diagnosis and treatment due to the failure of the SPDC to meet the basic needs of the Burmese people. Consistent with U.S. policy objectives, the Committee directs USAID to provide not less than \$500,000, in addition to other funds made available for Burma under the GHCS heading, for anti-malaria programs through inter-

national NGOs in Burma with expertise in diagnosis and treatment, and to consult with the Committee on the proposed use of funds.

Neglected Tropical Diseases.—The Committee recommends \$100,000,000 for programs and activities to continue and expand support for the ongoing USAID integrated response program for NTDs, including intestinal parasites, schistosomiasis, lymphatic filariasis, onchocerciasis, trachoma, soil transmitted helminthes, and leprosy. The Committee recognizes the burden NTDs have on mainly poor and rural populations, and continues to support public-private partnerships that promote research and development. The Committee requests to be consulted prior to the obligation of funds, including country-specific allocations.

Other Infectious Diseases.—The Committee recommends not less than \$5,000,000 to support programs in infectious disease surveillance and response and to combat anti-microbial resistance.

Tuberculosis.—The Committee recommends a total of \$230,000,000 for programs to combat TB. The Committee supports the development of a new, safe, effective and affordable vaccine to protect against all strains of TB, including MDR or XDR. USAID should consider supporting clinical trials for TB vaccines in developing countries.

NUTRITION

The Committee recommends \$100,000,000 for nutrition programs, of which not less than \$33,000,000 is provided for micro-nutrients. Funding for nutrition should include not less than \$23,000,000 for Vitamin A.

HIV/AIDS and Nutrition.—The Committee notes that nutrition plays an important part in maintaining the quality of life for people affected by HIV/AIDS and intends that funds under this account be used for programs that address the development and implementation of nutrition support, guidelines, and care services for people living with HIV/AIDS as well as the promotion of optimal infant feeding practices to prevent maternal to child transmission.

Iodine Deficiency Disorder.—The Committee recommends not less than \$2,000,000 for the USAID/UNICEF IDD program. Funds provided through the USAID partnership are preventing the mental retardation of millions of children through programs to iodize salt.

RESEARCH AND DEVELOPMENT

Microbicides.—The Committee is encouraged by recent progress in the development of microbicides to prevent HIV, and recommends \$51,000,000 for research on and development of microbicides to prevent HIV/AIDS. The Committee encourages USAID to increase investment in microbicide research, including “next generation” ARV-based microbicides.

REPORT

Health Research and Development.—The Committee directs USAID to submit a report not later than 45 days after enactment of this act on health-related research and development within the GHI.

PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

Albert Schweitzer Hospital, Beth Israel Deaconess Medical Center.—To support the hospital's work on HIV/AIDS, TB, malaria, and maternal and child health.

Baylor College of Medicine Pediatric AIDS Corps.—To increase pediatric HIV workforce capacity through the promotion of in-country or intra-regional pediatric training for physicians and other health professionals through public-private partnerships involving colleges and universities.

Drugs for Neglected Tropical Diseases Initiative.—For new drug treatments for NTDs.

Georgetown University.—To support programs in fertility awareness-based methods of family planning.

Healey Family Foundation.—For medical equipment and supplies, and other necessities, for the Serabu Hospital in Sierra Leone.

International Network for Cancer Treatment and Research USA and Georgetown University.—For a pilot project to build capacity in Ethiopia to treat curable pediatric cancers such as leukemia, lymphoma, retinoblastoma, and Wilms tumor.

Malaria Vaccine Initiative.—To continue programs to combat malaria.

Media Programs.—To support media programs to prevent the spread of HIV/AIDS in Kenya, Nigeria, and Ethiopia and expansion of programs in other African countries and in India.

Operation Smile.—To provide cleft lip and cleft palate surgical care in developing countries.

St. John Eye Hospital Initiative.—To provide ophthalmic services in the Middle East.

University of Miami.—To support the Miller School of Medicine and Project Medishare health programs for Haitians living in rural areas.

Vaccines.—To continue funding for vaccines and related research, including HealthTech Partnership and the Aeras Global TB Vaccine Foundation.

Worldwide Fistula Fund.—To develop a comprehensive textbook on obstetric fistula surgery, a replicable fistula surgery center, and conduct research on the relationship of early marriage and obstetric fistula formation.

DEVELOPMENT ASSISTANCE

Appropriations, 2010	\$2,520,000,000
Budget estimate, 2011	2,980,896,000
Committee recommendation	2,779,900,000

The Committee recommends \$2,779,900,000 for Development Assistance, which is \$200,996,000 below the request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

DEVELOPMENT ASSISTANCE

[Budget authority in thousands of dollars]

Country	Fiscal year 2011 request	Committee recommendation	Change from request
Cambodia	35,800	38,300	+ 2,500
China		25,000	+ 25,000
Ecuador	27,465	28,000	+ 535
El Salvador	26,475	27,000	+ 525
Guatemala	51,050	52,000	+ 950
Mexico	26,304	25,000	— 1,304
Mongolia	6,800	7,500	+ 700
Nepal	6,000	6,200	+ 200
Philippines	71,307	35,000	— 36,307
South Africa	19,916	20,000	+ 84
Timor-Leste	12,635	19,000	+ 6,365
Uganda	69,283	75,000	+ 5,717
Vietnam	24,103	25,000	+ 897
Zimbabwe		5,000	+ 5,000

PROGRAMS

AGRICULTURE AND FOOD SECURITY

The Committee recommends \$1,300,000,000 for the Global Hunger and Food Security initiative (Feed the Future) from all accounts in this act, which is \$344,023,000 below the budget request. The Committee supports the administration's efforts to significantly increase the U.S. response to agricultural and food security needs in the poorest countries.

The Committee is concerned with the delay in naming a coordinator for global food security to lead the Feed the Future initiative and recommends that the coordinator be located at USAID as the lead agency in implementing the initiative.

Biotechnology Research.—The Committee recommends \$35,000,000 for plant biotechnology research and development to harness global expertise to improve food security and incomes in Africa and Asia.

Collaborative Research Support Programs.—The Committee recommends not less than \$35,000,000 for CRSPs.

Global Crop Diversity Trust.—The Committee recommends \$12,000,000 for a U.S. contribution to the Global Crop Diversity Trust's endowment, which seeks to ensure the viability of agriculture worldwide by conserving and making available collections of crop diversity.

Land Grant Institutions.—The Committee supports the role of land grant institutions in agriculture research to assist developing countries in improving agricultural productivity and strengthening trade links with the United States, and to enhance food sustainability globally.

Nutrition.—The Committee recognizes the importance of nutrition programs as part of the Feed the Future initiative, and notes that not less than \$100,000,000 was provided under the GHCS heading for nutrition activities as part of the Global Health and Feed the Future initiatives.

PVOs and Cooperatives.—The Committee directs the USAID Administrator to make grants and cooperative agreements available for PVOs and cooperatives to carry out food security, agriculture,

and rural development programs that meet the objectives of section 103(a)(1) of the FAA.

The Committee directs USAID to focus more of its agriculture and rural development resources on programs that improve infrastructure, employment opportunities and access to services in poor, rural communities and increase the productivity and incomes of agricultural and livestock producers in those areas.

ECONOMIC DEVELOPMENT PROGRAMS

Cooperative Development Program.—The Committee has long recognized the important role that U.S. cooperatives and credit unions play in overseas programs as a means to lift low income people out of poverty by mobilizing equity and savings for community-based economic growth. The Committee provides \$12,000,000 for USAID's Cooperative Development Program within the Office of Private and Voluntary Cooperation.

Microenterprise and Microfinance Development Programs.—The Committee recommends \$265,000,000 in this act for microfinance and microenterprise development programs for the poor, especially women. The Committee encourages investment in a variety of financial services that allow the poor to save, borrow, and access insurance, remittances, and other key services. The Committee directs USAID to target half of all microfinance and microenterprise funds to the very poor, and increase outreach to women who are currently without financial services.

The Committee is concerned with the decline in microfinance assistance in Africa and directs USAID to increase its support.

The Committee encourages increased coordination between the activities of USAID's Office of Microenterprise Development and other USAID and Department of State programs that include microfinance and microenterprise activities.

EDUCATION

Basic Education.—The Committee recommends \$845,000,000 in this act for basic education programs, including programs aimed at improving early childhood development, primary and secondary education, teacher training and basic skills training for adults and out of school youth.

The Committee recommends up to \$20,000,000 for the Education for All Fast Track Initiative at the World Bank, subject to prior consultation by USAID and the Department of State with the Committee.

The Committee is aware that many children in Haiti do not attend school and that the earthquake destroyed or damaged many schools. The Committee recommends additional funding for school construction and equipment and other assistance for children's education in Haiti.

Higher Education.—The Committee recommends \$245,000,000 in this act for higher education programs, including not less than \$25,000,000 for such programs in Africa of which \$15,000,000 is for partnerships between higher education institutions in Africa and the United States. Higher education partnerships provide training for faculty and staff, and strengthened institutional management such as revised administrative procedures, new degree programs,

expanded curricula, and research opportunities. Partnerships should be funded on an open, competitive basis, and should focus on such fields as agriculture, environment and natural resources, engineering, science and technology, health, education and teacher training, public administration, and business management and economics.

American Schools and Hospitals Abroad Program.—The Committee continues to recognize the contributions to U.S. foreign policy by institutions funded by the ASHA program. The Committee expects USAID to allocate sufficient sums to administer the ASHA program from funds provided for operating expenses, so it will not be necessary to expend program funds for administrative purposes.

The Committee recommends \$23,500,000 for the ASHA program in fiscal year 2011, with the expectation that USAID will allocate funds under similar terms and conditions as in prior fiscal years. The Committee underscores that such assistance is not for permanent budget support to ASHA recipients, and that proposals shall be considered in full and open competition, and in accordance with all applicable rules and regulations.

The Committee recommends that priority be given to institutions which demonstrate a need and commitment to private fundraising to match Government support, and to newer applicants that demonstrate the best of American ideas and practices in the regions they serve. The Committee recommends USAID consider proposals from the following organizations, among others: American University of Beirut; American Community School, Beirut; American University in Kosovo; EARTH University in Costa Rica; Feinberg Graduate School of the Weizmann Institute of Science; Hadassah Medical Organization; Israel Center for Excellence through Education; Johns Hopkins University's Centers in Nanjing, China and Bologna, Italy; Lebanese American University; Robert College; the American University of Armenia; and Uganda Cancer Institute.

CLIMATE CHANGE AND ENVIRONMENT PROGRAMS

The Committee recognizes the challenges posed by global warming and the urgent need to help developing countries reduce carbon emissions; develop clean energy and increase energy efficiency; adapt to rising temperatures, water and food scarcity, and rising sea levels; protect forests and other biodiversity; and implement policies for the transparent and sustainable use of natural resources. The Committee recommends a total of \$1,450,500,000 in this act for climate change and environment programs funded through USAID, the Department of State, and the Department of the Treasury, of which \$286,500,000 is for adaptation programs, \$656,800,000 is for clean energy, and \$507,200,000 is for sustainable landscapes and biodiversity programs.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

CLIMATE CHANGE AND ENVIRONMENT PROGRAMS

[Budget authority in thousands of dollars]

Program	Fiscal year 2011 request	Committee recommendation	Change from request
Department of State and USAID			
Adaptation:			
USAID	187,447	145,000	— 42,447
Least Developed Countries Fund (State)	30,000	45,000	+ 15,000
Special Climate Change Fund (State)	20,000	25,000	+ 5,000
UNFCCC and IPCC (State)	6,500	6,500	.....
Subtotal, Adaptation (USAID & State)	243,947	221,500	— 22,447
Clean Energy:			
USAID	128,724	120,000	— 8,724
Major Economies and Initiatives (State)	30,000	29,000	— 1,000
Montreal Protocol (State)	23,500	23,500	.....
UNFCCC and IPCC (State)	5,000	5,000	.....
Methane-to-Markets (State)	5,300	5,300	.....
Energy/Climate Partnership for the Americas (State)	10,000	10,000	.....
Subtotal, Clean Energy (USAID & State)	202,524	192,800	— 9,724
Sustainable Landscapes and Biodiversity:			
Sustainable Landscapes:			
USAID	175,000	125,000	— 50,000
Forest Carbon Partnership Facility (State)	15,000	15,000	.....
International Conservation Programs (State)	8,000	8,000	.....
UNFCCC and IPCC (State)	2,000	2,000	.....
Subtotal, Sustainable Landscapes (USAID & State)	200,000	150,000	— 50,000
Biodiversity (USAID)	113,900	215,200	+ 101,300
Subtotal, Sustainable Landscapes and Biodiversity (USAID & State)	313,900	365,200	+ 51,300
Subtotal, Department of State and USAID	760,371	779,500	+ 19,129
Department of the Treasury			
Treasury Contributions to Multilateral Funds			
Climate Investment Funds:			
Clean Technology Fund (Clean Energy)	400,000	370,000	— 30,000
Program for Scaling-up Renewable Energy in Low Income Countries (Clean Energy)	50,000	45,000	— 10,000
Pilot Program for Climate Resilience (Adaptation)	90,000	65,000	— 25,000
Forest Investment Program (Sustainable Landscapes)	95,000	95,000	.....
Subtotal, CIFs	635,000	575,000	— 60,000
Global Environment Facility [GEF] Climate-related Investments:			
Clean Energy	58,000	49,000	— 9,000
Sustainable Landscapes	32,000	27,000	— 5,000
Subtotal, GEF Climate-related Investments	90,000	76,000	— 14,000
Subtotal, Treasury Contributions to Multilateral Funds	725,000	651,000	— 74,000
Additional Treasury Program: Tropical Forest Conservation Act (Sustainable Landscapes)	20,000	20,000	.....
Subtotal, Department of the Treasury	745,000	671,000	— 74,000
Total, Climate Change and Environment Programs	1,505,371	1,450,500	— 54,871

Adaptation.—The Committee provides funding to support programs and activities to assist developing countries adapt to climate change hazards, including decreases in agricultural productivity, water scarcity, and rising sea levels.

Clean Energy.—The Committee intends that funds for clean energy programs under title III of this act shall be used only to support programs that promote the sustainable use of renewable energy technologies and energy efficiency technologies, carbon sequestration, and carbon accounting. The primary objective of these programs should be to reduce, mitigate, and/or sequester emissions of greenhouse gases.

Sustainable Landscapes and Biodiversity.—The Committee recommends not less than \$150,000,000 for USAID's sustainable landscapes programs to support REDD. The Committee also supports programs to protect tropical forests and other biodiversity, and recommends not less than \$215,200,000 including \$35,000,000 for USAID's conservation programs in the Amazon of which \$20,000,000 is for the Initiative for Conservation in the Andean Amazon and \$15,000,000 is for the Brazilian Amazon. Of this amount, the Committee intends that \$10,000,000 be used to strengthen the capacity of indigenous organizations which play a key role in protecting tropical forests and biodiversity. The Committee provides \$19,000,000 for the CBFP, of which \$9,000,000 is for the USFWS's programs in central Africa including to protect great apes.

The Committee is concerned with the continuing rapid rates of deforestation and degradation, particularly due to industrial-scale logging and the illegal harvesting of timber in tropical forests, and includes language in this act specifying the uses of funds for tropical forest programs. The Committee supports continued funding for USAID's programs to protect the habitat of orangutans in Borneo and Sumatra, and for USAID's program to protect wildlife in the Boma Jonglei area of Southern Sudan. Funds may also be used for a U.S. contribution to the Galapagos Invasive Species Fund.

The Committee is aware that Indonesia is among the world's largest contributors of carbon emissions due to the destruction of peat forests, particularly for palm oil plantations. The Committee directs USAID to consult with the Committee within 45 days after enactment of this act on the use of REDD funding to help reduce deforestation in Indonesia.

The Committee also recommends that funding under this heading be used to protect endangered forests, wildlife, and water ecosystems through other international programs administered by the USFS (forest and wildlife conservation) and the USFWS (multilateral species and migratory bird conservation). The Committee also supports funding for international programs of the NPS (national park management) and NOAA (coral reefs and marine-protected areas).

Oceans.—The Committee is aware that CO₂ emissions from burning fossil fuels and deforestation is changing the acidity of the ocean in ways that pose grave threats to fish and other ocean wildlife. The Committee expects the Departments of State and Treasury to coordinate with NOAA on the uses of funds for climate change programs.

GLOBAL PROGRAMS

Child Marriage.—The Committee recognizes that child marriage undermines investments in programs that seek to improve education, health, and the economic and legal status for girls and women in developing countries. The Committee directs USAID to consider the prevalence of child marriage when developing its country plans, and recommends that the Department of State include information regarding child marriage, as appropriate, in its annual Country Reports on Human Rights Practices.

Human Trafficking.—The Committee urges the Secretary of State and the USAID Administrator to continue efforts to combat human trafficking and slavery, particularly through social, educational, and economic development programs. The Committee recommends \$12,000,000 for these activities under the ESF heading. An additional \$20,400,000 is provided under the INCLE heading, and \$6,500,000 under the DA heading.

The Committee is aware that Haiti's most common manifestation of modern slavery is child domestic servitude, known as *restaveks*, of which there were an estimated 225,000 before the earthquake. The Committee recommends that USAID, the Department of State, and the Department of Labor, work with the Government of Haiti to develop a strategy to address the plight of current and former *restaveks*, including the development of modern anti-trafficking laws and enforcement capability, and programs to achieve the elimination of the worst forms of child labor.

Natural Resource Transparency.—The Committee is concerned with corrupt practices in the allocation of natural resource extraction licenses and contracts and in the uses of revenues from such extraction, particularly in Angola, Cambodia, Liberia, Nigeria, Sierra Leone, and Zimbabwe. Funds should be used to strengthen the capacity of civil society organizations and to improve public oversight. The Committee directs USAID to include benchmarks for effective natural resource management, transparency, and accountability in resource-rich countries receiving USAID assistance. These benchmarks should be publicly available on the USAID Web site for each country.

Patrick Leahy War Victims Fund.—The Committee provides \$14,000,000 for the LWVF, administered by USAID, which assists persons who are severely disabled as a result of armed conflict.

Trade Capacity Building.—The Committee recommends not less than \$10,000,000 under the DA heading and not less than \$10,000,000 under the ESF heading for labor and environmental capacity building activities relating to the free trade agreements with countries of Central America, Peru, and the Dominican Republic.

University Programs.—The Committee recommends the Department of State and USAID consider proposals from the following institutions, among others, through a transparent and competitive process: University of Iowa; University of South Carolina; Temple University School of Law; Texas A&M University, College Station; and University of Montana.

Victims of Torture.—The Committee recommends \$13,000,000 for programs and activities that address the needs of victims of torture

and victims of trauma resulting from violent conflict. The Committee recommends support for centers for victims of torture that provide services consistent with the goals of Public Law 106-87. An additional \$7,100,000 is recommended for the U.N. Voluntary Fund for Victims of Torture under the IO&P account.

Water.—The Committee recommends not less than \$315,000,000 in this act for water sanitation and supply projects pursuant to Public Law 109-121. The Committee again directs relevant USAID offices and bureaus involved in water-related programs to coordinate on a regular basis.

The Committee recommends that USAID expand its programs to improve access to clean drinking water through household water treatment and hygiene programs in an effort to reduce the high percentage of child morbidity and mortality due to waterborne illnesses. The Committee also recommends funding for clean water technology programs that offer safe, affordable drinking water to vulnerable populations around the world.

Women's Programs.—The Committee supports programs which directly enhance economic opportunities for very poor, poor and low-income women in developing countries, including to increase women-owned business development; property rights for women; women's access to financial services; women's ability to benefit from global trade; and improve women's employment benefits and conditions. Funds should also be used to provide technical assistance and capacity building for women's organizations.

COUNTRIES

Angola.—The Committee recommends that funds be made available to support civil society organizations and independent media in Angola.

Cambodia.—The Committee directs that assistance for the Government of Cambodia prioritize institutional capacity-building to promote good governance, transparency, and accountability in the management of natural resources. USAID should support an independent review of existing natural resource concessions in Cambodia, and technical assistance to help establish effective procedures to ensure transparency in the allocation and ownership of future concessions.

Ecuador.—The Committee is concerned with the extensive oil contamination of land and water in northeastern Ecuador which poses grave health risks for the local population. The Committee directs that not less than \$500,000 be made available for rainwater collection or other access to potable water for local residents, and to assist the Ministry of Health in providing local diagnosis and treatment for chronic illnesses resulting from such contamination. Funds should also be made available to assist the Government of Ecuador in identifying best practices for the remediation of oil-contaminated land and water and environmentally safe petroleum production.

El Salvador.—The Committee is aware of the courageous efforts of the Salvadoran National Police Inspector General's Office to combat corruption, and recommends not less than \$200,000 to improve the capacity of that office.

Guatemala.—The Committee provides \$1,500,000 for conservation and related programs, including governance and law enforcement, of the Department of the Interior for continued support of a biodiversity and archaeological conservation strategy for Guatemala's Maya Biosphere Reserve. The Committee intends these activities to be carried out in coordination with USAID and other U.S. Embassy activities and with natural resource conservation and border control efforts in Mexico and Belize.

Indonesia.—The Committee recommends \$142,886,000 for assistance for Indonesia, which is equal to the budget request, of which not less than \$250,000 should be made available for grants for capacity building of Indonesian human rights organizations, including in Papua, and not less than \$500,000 should be made available for USFS REDD-related programs.

Nepal.—The Committee notes the increasing environmental degradation of the Himalayan watersheds and recommends \$200,000 to support Nepalese environmental organizations working on these issues.

PRC.—The Committee recommends \$25,000,000 for development cooperation, environment, governance, rule of law, and disaster preparedness programs in the PRC, and continues restrictions relating to the export of satellites and prohibitions on assistance to the People's Liberation Army.

Senegal.—The Committee is aware that former Chadian President Hissene Habre is awaiting trial in Senegal for crimes against humanity and torture. The Committee recommends a U.S. contribution of \$2,000,000 for the tribunal, if a reasonable budget is agreed to and the Government of Senegal demonstrates a commitment to move forward with the investigation and prosecution.

South Africa.—The Committee recommends not less than \$5,000,000 for teacher training programs in South Africa.

Thailand.—The Committee recommends \$6,151,000 for assistance for Thailand, which is equal to the budget request.

Uganda.—The Committee remains concerned with the prospects for free and fair elections in Uganda in 2011. The Committee directs the Secretary of State to include in the election monitoring reports required by the joint statement accompanying division F of Public Law 111–117, an evaluation of the preparations for and conduct and results of the elections, including a determination of whether the elections were free and fair. Such a determination should consider the findings of international election monitoring observation missions, such as those conducted by the National Democratic Institute and the International Republican Institute, the European Union, and credible nonpartisan Ugandan election observation organizations.

The Committee is concerned that despite reconstruction and development efforts in northern Uganda, there has been little progress in addressing political grievances and promoting reconciliation. The Committee recommends that of the funds provided under this heading, up to \$10,000,000 should be used to support efforts by the people of northern Uganda and the Government of Uganda to advance efforts to promote transitional justice and reconciliation on national and local levels.

Zimbabwe.—The Committee remains concerned with the political and economic situation in Zimbabwe that hampers growth, education, democracy, and development. The Committee notes that school closings and teacher layoffs have resulted in an increase in out-of-school children, and recommends \$5,000,000 for basic education programs in Zimbabwe, including through the Ministry of Education.

REPORTS

Central America.—The Committee remains concerned with the lack of due process and a transparent judiciary in Nicaragua and Honduras. The Secretary of State is directed to continue to consult with the Committee on the Department of State's efforts to effectuate due process with respect to claims against American companies in these countries.

Gender-based Violence.—The Committee directs the Secretary of State and the USAID Administrator to submit a report to the Committee within 90 days of enactment of this act, detailing funds provided in the previous 12 months under the IDA, MRA, INCLE, and PKO headings for programs and activities related to the prevention of and response to gender-based violence.

PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

Education for Employment Foundation.—To promote prosperity and inclusion in the Middle East and North Africa by creating local civil society organizations that provide opportunities for disadvantaged youth through market-driven training linked to jobs.

Georgetown University.—To expand the Scholarships for Education and Economic Development program to serve indigenous and other disadvantaged populations in Bolivia, Colombia and Peru.

Hogar Para Niños Divina Providencia.—For education and other needs of Salvadoran orphans.

International Arid Lands Consortium.—To address water, agriculture, and energy issues in the Middle East and Central Asia.

International Small Group Tree Planting Program.—To support a public-private partnership reforestation program in Haiti.

International Wheat and Maize Improvement Center.—To support agriculture development.

National Center for State Courts.—To strengthen judicial systems in developing and postconflict countries.

Mississippi State University.—For land grant research and activities in support of the Feed the Future and Climate Change initiatives.

PinoyMe Foundation.—To strengthen micro-entrepreneurship in the Philippines.

Sahara Conservation Fund.—For the protection of endangered wildlife in Eastern Niger, to be matched by other public and private contributions.

Seeds of Peace.—To promote reconciliation and conflict resolution.

Self-employed Women's Association.—To build the capacity of women in the workplace and to develop a training and resource center in India for poor women workers.

University of Hawaii, Manoa.—To establish ridge tillage land-use systems in West and Sub-Saharan Africa.

University of Miami's Miller School of Medicine.—To assist in the transitioning of a Haitian field hospital into a permanent trauma network and rehabilitation hospital.

U.S.A. Committee for UNESCO.—To provide electricity and water to the Jeanne d'Arc Cours Secondaire School in Benin through biomass energy systems.

U.S. Telecommunications Training Institute.—To provide technical training to officials from developing countries in IT, telecommunications, and broadcasting.

Whole Village Project.—To evaluate the effectiveness of United States assistance in rural Tanzania.

Women's Reproductive Rights Program.—To reduce the incidence of uterine prolapse in Nepal through programs to increase awareness, combat gender discrimination, and provide health education.

INTERNATIONAL DISASTER ASSISTANCE

Appropriations, 2010	\$845,000,000
Budget estimate, 2011	860,700,000
Committee recommendation	861,000,000

The Committee recommends \$861,000,000 for International Disaster Assistance, which is \$300,000 below the budget request.

TRANSITION INITIATIVES

Appropriations, 2010	\$55,000,000
Budget estimate, 2011	48,000,000
Committee recommendation	57,000,000

The Committee recommends \$57,000,000 for Transition initiatives, which is \$9,000,000 above the request.

COMPLEX CRISES FUND

Appropriations, 2010	\$50,000,000
Budget estimate, 2011	100,000,000
Committee recommendation	57,000,000

The Committee recommends \$57,000,000 for the Complex Crises Fund, which enables the USAID Administrator and the Secretary of State to respond to unforeseen complex foreign crises, under certain conditions and after consultation with Congress.

DEVELOPMENT CREDIT AUTHORITY

(INCLUDING TRANSFER OF FUNDS)

PROGRAM ACCOUNT

Appropriations, 2010	\$25,000,000
Budget estimate, 2011	35,000,000
Committee recommendation	35,000,000

The Committee recommends a ceiling of \$35,000,000 that may be transferred from bilateral assistance accounts for the subsidy cost

of loan guarantees under the DCA program, which is equal to the budget request.

The Committee recommends USAID use authority provided under this heading to further host country development programs, particularly in Africa, investment in shelter, water, and sanitation programs in high-priority countries, and to engage local capital to stimulate and broaden the availability of credit in all development sectors.

ADMINISTRATIVE EXPENSES

Appropriations, 2010	\$8,600,000
Budget estimate, 2011	8,300,000
Committee recommendation	8,300,000

The Committee recommends \$8,300,000 for administrative expenses, which is equal to the budget request.

ECONOMIC SUPPORT FUND

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$6,335,000,000
Budget estimate, 2011	7,811,982,000
Committee recommendation	7,157,000,000

The Committee recommends \$7,157,000,000 for the Economic Support Fund, which is \$654,982,000 below the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

ECONOMIC SUPPORT FUND

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2011 request	Committee recommendation	Change from request
Africa			
Democratic Republic of the Congo	64,199	69,000	+ 4,801
Sierra Leone	16,210	18,000	+ 1,790
Special Court (non-add)		[4,500]	[+ 4,500]
East Asia and the Pacific			
Burma	34,750	37,500	+ 2,750
North Korea—Democracy Programs	2,500	3,500	+ 1,000
Philippines		35,000	+ 35,000
Thailand		2,500	+ 2,500
Tibet	5,000	7,500	+ 2,500
Timor-Leste		3,000	+ 3,000
Vietnam		15,000	+ 15,000
Europe and Eurasia			
Cyprus	11,000	11,000	
Near East			
Egypt	250,000	250,000	
Iraq	382,950	200,000	– 182,950
Marla Ruzicka Fund (non-add)		[5,000]	[+ 5,000]
Jordan	360,000	360,000	
Lebanon	109,000	109,000	
Scholarships (non-add)		[12,000]	[+ 12,000]
MEPI	86,000	60,000	– 26,000
MERC	1,500	5,000	+ 3,500
Near East Regional Democracy	40,000	40,000	
Tunisia		2,000	+ 2,000

ECONOMIC SUPPORT FUND—Continued

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2011 request	Committee recommendation	Change from request
Yemen	34,000	37,000	+ 3,000
West Bank and Gaza	400,400	400,400	.....
South and Central Asia			
Afghanistan	3,316,334	2,100,000	– 1,216,334
Afghan Civilian Assistance Program (non-add) .....	.....	[20,000]	[+ 20,000]
Nepal	34,335	35,000	+ 665
Pakistan	1,321,700	1,100,000	– 221,700
Pakistan Civilian Assistance Program (non-add) .....	.....	[10,000]	[+ 10,000]
Western Hemisphere			
Colombia	202,988	195,000	– 7,988
CBSI	17,000	15,000	– 2,000
Haiti	146,281	139,000	– 7,281
Mexico	10,000	10,000	.....
Global Programs			
Countering Violent Extremism	(¹)	5,000	– 9,000
Disability Programs .....	.....	5,000	+ 5,000
Extractive Industries Transparency .....	.....	5,000	+ 5,000
Global Engagement	100,000	23,000	– 77,000
Kimberley Process .....	.....	3,000	+ 3,000
Leahy War Victims Fund .....	.....	14,000	+ 14,000
Office to Monitor and Combat Trafficking in Persons .....	.....	12,000	+ 12,000
Reconciliation Programs .....	.....	15,500	+ 15,500
Wheelchairs .....	.....	5,000	+ 10,000
Unallocated ESF .....	.....	1,923,400	.....
Total, ESF	7,811,982	7,157,000	– 654,982

¹ Funding for this program was requested under the NADR heading.

COUNTRY ISSUES

Burma.—The Committee notes with concern continued reports of Burma's efforts to establish a nuclear program and cooperate with North Korea. The Committee condemns ongoing human rights violations committed by the SPDC against the people of Burma, including ethnic groups, democracy leader Aung San Suu Kyi, and all prisoners of conscience. The Committee regrets that conditions for credible and competitive elections do not exist in Burma today.

The Committee expects that funds appropriated for assistance for Burma shall be made available for humanitarian, income generation, agriculture, and other programs to improve the lives of the Burmese people, and should be consistent with the principles and goals of the National League for Democracy in Burma including the promotion of human rights and freedom and improving the welfare of the people of Burma.

The Committee recommends that funds provided for Burma for programs along the Thai-Burma border include the continuation of journalism and other media activities.

Cambodia.—The Committee remains concerned with corruption and human rights violations in Cambodia, and continues to recognize the vital role civil society and the democratic opposition play in furthering that country's democratic development. The Committee continues the certification requirement for a United States contribution to the Khmer Rouge tribunal on credible steps being

taken by the United Nations and Government of Cambodia to address corruption and mismanagement issues.

The Committee remains concerned with the professionalism of the Royal Cambodian Armed Forces, and expects the administration to conduct effective vetting prior to initiating any programs. Patronage by Cambodian businesses of RCAF units serves to further undermine the legitimacy of Cambodia's leadership, particularly within the RCAF itself.

Cyprus.—The Committee recognizes the many challenges in resolving the crisis in Cyprus, and continues support for scholarships, bicommunal projects, and measures aimed at reunification, reducing tension and promoting peace and cooperation. The Committee is aware of concerns that some projects on Cyprus may have been funded without advance consultation with the Government of Cyprus and recommends that such consultation occur whenever practicable in the interest of transparency in the allocation of funds. The Committee recommends \$11,000,000 for assistance for Cyprus, and intends to review the effectiveness of programs, absent meaningful progress in negotiations between the parties. The Committee intends that implementing organizations and the specific nature of such assistance shall not be subject to the prior approval of any foreign government.

Democratic Republic of the Congo.—The Committee recommends \$10,000,000 to help demilitarize the mining sector in eastern DRC and to build local capacity for oversight and regulation. Assistance should focus on removing military units to barracks away from mining areas; strengthening the system of military tribunals; transparency in the disbursement of salaries to soldiers; and the introduction of military mobile units to investigate alleged violations of human rights. Funds should also be used to support joint inspections of mineral consignments by police and customs in coordination with the United Nations; increased capacity of customs authorities to control the export of minerals (including columbite-tantalite, cassiterite, wolframite, and gold); and increased capacity of the mining police to provide security and enforce the law in mining areas, along transportation routes and at trading sites. The Committee also urges the Department of State to support efforts by the Government of the DRC to prosecute those involved in financing warring parties in eastern DRC through the mineral trade, and to work with other relevant U.S. agencies to ensure that American businesses are informed of the connection between the mineral trade in the DRC and armed conflict, including sexual and gender-based violence.

Egypt.—The Committee provides \$100,000 under USAID's Middle East Regional Program for USFS activities in Egypt.

Haiti.—The Committee recommends \$139,000,000 under this heading for assistance for Haiti. The Committee notes that pledges of many billions of dollars in assistance for Haiti were made by the United States and other donor countries after the January 2010 earthquake, and many lives were saved in the emergency relief response including by many American volunteers. However, the situation remains dire, hundreds of thousands of people languish in makeshift camps where violence, particularly attacks against women and girls, is increasingly common. Immense amounts of

rubble continues to choke streets and prevent rebuilding, yet far too little is being done to remove it. Progress in moving displaced people to more secure housing has also been slow, and the Government of Haiti has been indecisive. The Committee is aware that a culture of dependency, coupled with a long history of corruption and neglect on the part of successive Haitian governments, as well as poorly designed and implemented donor assistance programs, have contributed to Haiti's plight. The Committee hopes that greater progress can be made in the coming months so Haiti can overcome this catastrophe and its people can have hope for a better future. The Committee discussed its views on the post-earthquake situation in greater detail in Senate report 111–188.

The Committee recommends up to \$2,000,000 for technical assistance to improve the production and distribution of electricity in Haiti, and to strengthen the institutional capacity to manage the electricity sector. The Committee encourages the Department of State to collaborate with the U.S. Department of Energy's Office of Electricity Delivery and Energy Reliability on energy-related work in Haiti.

The Committee directs that the surge in attacks against women and girls in IDP camps be addressed as an urgent priority. The Committee further directs that gender issues, and the participation of women, be incorporated into the design, implementation, and oversight of all assistance programs in Haiti.

The Committee supports continued funding for reforestation and other restoration of Haiti's key watersheds, in accordance with USAID's April 2007 report "Environmental Vulnerability in Haiti".

The Committee also supports continued funding for medical, rehabilitation, psycho-social, vocational, and other programs to assist Haitians with disabilities, particularly those who lost limbs as a result of the earthquake.

The Committee recommends that USAID work with the NPS to help the Government of Haiti develop a long-term management plan to preserve the Citadel and prevent its degradation from tourism.

Lebanon.—The Committee provides \$12,000,000 for scholarships for Lebanese students with high need to attend educational institutions in Lebanon that meet standards similar to those required for American accreditation. The institutions, students and their families are encouraged to meet as much of the cost of the education as possible in order to share the commitment to the future of Lebanon, to maximize the number of students who are assisted, and to minimize the cost per student to the American taxpayer. All Lebanese students should be eligible for scholarships based on need, academic record, and potential to contribute to the long-term political, economic, and social development of Lebanon.

The Committee provides \$500,000 for continued support for USFS forest and biodiversity conservation programs in Lebanon.

Liberia.—The Committee urges the Department of State and USAID to prioritize good governance and transparency in the Liberian forest sector, including special attention to Liberia's performance under the EITI, the independence of the General Auditing Commission, and support for civil society organizations to monitor logging operations and the forestry reform process.

The Committee further urges USAID to support the Government of Liberia and civil society in developing a comprehensive natural resource management strategy to include mapping current natural resources and competing land uses, evaluating the best use of natural resources for the benefit of the country and its citizens, and applying effective standards of social, environmental, and human rights protections. The strategy should be developed in a transparent manner with the participation of civil society organizations and should consider the social, environmental and economic implications of the utilization of resources.

Nepal.—The Committee provides \$35,000,000 for assistance for Nepal, including for rehabilitation and reintegration of former combatants and to support capacity building of Nepali civil society organizations.

North Korea.—The Committee continues support for programs to promote democracy and human rights in North Korea, as authorized by Public Law 110–346, to include exchanges.

Southern Sudan.—The Committee directs the Department of State, in consultation with USAID, to prioritize programs in Sudan that implement the Comprehensive Peace Agreement, including support for local governance, transparency and accountability of oil revenues, judicial strengthening, law enforcement professionalism and respect for human rights, and reintegration of former combatants. The Committee is particularly concerned that the CPA does not provide adequate transparency within the oil sector, and urges the Department of State to seek a transparent and independent audit mechanism in any future oil revenue-sharing agreements in Sudan.

Philippines.—The Committee recommends a portion of ESF funds to support conflict resolution activities in Mindanao and to expand judicial training programs.

Timor-Leste.—The Committee recommends not less than \$3,000,000 under this heading for assistance for Timor-Leste, of which \$1,000,000 is for democracy programs and activities and \$2,000,000 is for higher education scholarships.

Thailand.—The Committee recommends \$2,500,000 for assistance for conflict resolution and development programs in southern Thailand.

Tibet.—The Committee recommends \$7,500,000 for activities implemented by NGOs which preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan communities in China. The Committee intends these funds to be awarded competitively to multiple grantees.

Somalia.—The Committee recommends \$25,818,000 for assistance for Somalia, which is equal to the budget request, and recognizes the regional threats emanating from that failed state and its extremists groups, including the recent World Cup attack in Uganda by Al-Shabab.

Tunisia.—The Committee recommends \$2,000,000 for economic development programs and activities in southern Tunisia, and to promote respect for human rights.

Yemen.—The Committee recommends \$37,000,000 under this heading for Yemen, which is \$3,000,000 above the budget request,

and emphasizes the need to increase primary school enrollment, particularly of girls. The Committee encourages the Department of State to consider conditioning assistance for the Government of Yemen in order to obtain its full support on shared objectives and to ensure the effectiveness of programs and reduce corruption. The Department is to consult with the Committee on this matter.

Vietnam.—The Committee provides \$15,000,000 for continued environmental remediation of dioxin-contamination at the Da Nang Airport and related health/disability activities, including through Vietnamese institutions and organizations. The Committee directs USAID, in consultation with the Department of State, the Government of Vietnam, and other interested parties, to develop, within 180 days after enactment of this act, a multi-year plan for Agent Orange activities in Vietnam and urges the administration to include funding in future budget requests to support it. USAID is to consult with the Committee prior to the obligation of funds.

West Bank and Gaza.—The Committee continues current law restrictions on assistance for the West Bank and Gaza, as contained in Public Law 111–8 and Public Law 111–32.

GLOBAL PROGRAMS

Anti-kleptocracy.—The Committee recommends \$500,000 to strengthen the Department of State's implementation of the National Strategy to Internationalize Efforts Against Kleptocracy and Presidential Proclamation 7750, including to coordinate all U.S. Government efforts to combat kleptocracy.

Conflict Diamonds.—The Committee recommends \$3,000,000 to implement the Kimberley Process Certification Scheme, including by strengthening the role and capacity of civil society groups in the Kimberley Process. Of this amount, \$500,000 is for expenses related to U.S. participation as Vice-Chair of the Kimberley Process in fiscal year 2011.

The Committee recommends assistance for Rwanda and Uganda to strengthen border controls with the DRC to help stem the flow of conflict minerals.

Disability Programs.—The Committee recommends \$5,000,000 for disability programs, of which \$2,500,000 should be made available generally for programs and activities administered by USAID missions to address the needs and protect and promote the rights of people with disabilities in developing countries, and \$1,500,000 should be used to support and promote centers for independent living in developing countries that have initiated such efforts and are working in partnership with organizations or individuals that have significant experience in this area. In addition, the Committee recommends \$1,000,000 to develop, support, and strengthen sports programs for people with disabilities in developing countries. The Committee recommends continuation of the current practice that at least 25 percent of USAID Mission funds for disability programs be dispersed in small grants.

Extractive Industries Transparency Initiative.—The Committee recommends \$5,000,000 to support the EITI, including to strengthen the capacity of civil society organizations to participate in the EITI process.

Forensic Assistance.—The Committee provides \$1,500,000 to support programs in forensic anthropology in countries of Central and South America where internal armed conflicts resulted in large numbers of human remains that have yet to be exhumed and/or identified. These funds are to be administered by DRL.

Global Engagement.—The Committee supports strengthened U.S. collaboration with Muslim-majority countries, including in Southeast Asia, to promote job creation and entrepreneurship, scientific and technological capacity, and enhance human development, and provides \$17,000,000 under the D&CP heading for exchanges and scholarships and \$23,000,000 under this heading for other GE initiative programs. The Committee is concerned with the breadth of proposed programming under the GE initiative, and directs the Department of State and USAID to focus resources on sustainable and effective programs in target countries. Any funds provided to support activities with U.S. academic institutions shall be subject to full and open competition, and in accordance with all applicable rules and regulations.

Middle East Partnership Initiative.—The Committee recommends \$60,000,000 for regional programs traditionally managed by MEPI, including to continue a scholarship program to educate students from countries with significant Muslim populations, including at educational institutions that meet standards similar to those required for American accreditation in those countries. These funds are to be awarded through an open and competitive process. The Secretary of State is directed to report to the Committee on coordination with other offices responsible for funding similar programs.

Middle East Regional Cooperation Program.—The Committee recommends \$5,000,000 for continued support for the MERC.

Near East Regional Democracy.—The Committee recommends \$40,000,000 for programs and activities to promote democracy in the Near East, including in Iran, of which \$10,000,000 is to expand access to information and communication in closed societies through the Internet, to be awarded through an open and competitive process. An additional \$10,000,000 is made available for such purposes under the DF heading. The Secretary of State is directed to submit a multi-year strategy to promote Internet freedom abroad, and to consult with the Committee on the coordination of these programs with activities funded by other Federal agencies.

Reconciliation Programs.—The Committee recommends a total of \$25,500,000 for reconciliation programs and activities which bring together and facilitate direct communication between individuals of different ethnic, religious and political backgrounds in countries affected by civil strife and war, of which \$10,500,000 is for such programs and activities in the Middle East region. Of this amount, \$15,500,000 is provided under this heading, and \$10,000,000 is provided under the DA heading. This global program seeks to promote understanding, mutual respect, and reconciliation through the active participation, dialogue and problem solving of members of opposing groups. The Committee intends that responsibility for decisions on the uses of such funds be made at the mission level.

Wheelchairs.—The Committee recommends \$5,000,000 for wheelchair programs in developing countries, which should be allocated through an open and competitive process based on merit. The Com-

mittee supports funding that provides quality, low-cost wheelchairs benefiting as many people as possible, and which encourages local initiative, utilizes appropriate technologies, and are sustainable.

REPORTS

Afghan Women and Girls.—The Committee directs the Secretary of State, in consultation with the USAID Administrator, to submit a report not later than September 30, 2011, detailing the uses of funds from all accounts in this act for programs to improve the status of Afghan women and girls, including to prevent discrimination and violence against women and girls and to assist the victims; provide economic and leadership opportunities; increase participation of women in the political progress at the national, provincial and sub-provincial levels and in efforts to improve security; and other programs designed specifically to benefit women and girls; and the results achieved.

American Citizen Casualties.—The Committee directs the Secretary of State to submit a report not later than 45 days after enactment of this act and every 90 days thereafter until September 30, 2011, detailing actions being taken by the Government of Israel, the Palestinian Authority, and the Department of State to conduct thorough, credible, and transparent investigations of each case involving the death or serious injury of an American citizen in the West Bank and Gaza since 2001.

Ammonium Nitrate Proliferation.—The Committee directs the Secretary of State, in consultation with the heads of other relevant Federal agencies, to submit a report not later than 90 days after enactment of this act detailing steps taken by the U.S. Government to help stem the proliferation and transport of ammonium nitrate into Afghanistan, including a description of diplomatic efforts to engage regional governments on this matter. The report may be submitted in classified form, if necessary.

DRC Sanctions Committee Designations.—The Committee directs the Secretary of State to submit a report not later than 180 days after enactment of this act on the administration's efforts to work with the United Nations Security Council DRC Sanctions Committee to designate, under UNSC Resolution 1896, individuals or organizations supporting armed militia groups through the illicit trade of natural resources.

PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

Alliance for Middle East Peace.—For reconciliation programs in the Middle East.

Arava Institute for Environmental Studies.—To support reconciliation between parties in the Middle East through programs focused on solving regional environmental problems.

Foundation for Environmental Security and Sustainability.—To safeguard U.S. national security interests through a focus on the environmental components of security in some of the most conflicted areas of the world.

The Observatory of Gender, Democracy and Human Rights in Colombia.—To work with the League of Displaced Women of Colombia and other women-led NGOs to make available information about the needs and rights of, and to expand access to justice for, internally displaced women in Colombia.

Shaare Zedek.—To fund research on breast and ovarian cancer among women in the Middle East.

Technology Innovation for Sustainable Societies.—To produce and distribute fuel-efficient cook stoves in Haiti.

Tufts University.—For a partnership with universities in the Middle East to build their capacity for civic engagement involving active collaboration between the universities and communities to address local needs.

Umma Foundation.—To preserve the cultural site of Girsu in Southern Iraq.

U.S. Civilian Research and Development Foundation.—To support targeted science and technology diplomacy engagement initiatives to develop partnerships with geographic regions of strategic priority.

U.S. Muslim World Exchange Program.—To build bridges between Muslim communities and the United States through exchange programs under the GE initiative.

University of Hawaii.—To support agricultural development through strengthening higher education institutions in Iraq and Afghanistan.

Water for Sudan, Incorporated.—To provide safe water in the region of Bahr al Ghazal and the Upper Nile region.

Women's Campaign International.—To increase leadership training for women in developing countries.

DEMOCRACY FUND

Appropriations, 2010	\$120,000,000
Budget estimate, 2011	
Committee recommendation	110,000,000

The Committee recommends \$110,000,000 for the Democracy Fund, of which \$75,000,000 is for DRL's Human Rights and Democracy Fund and \$35,000,000 is for USAID's Office for Democracy and Governance.

PROPOSAL

The Committee is aware of a proposal from the following organization, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

Global Internet Freedom Consortium.—To facilitate and promote widespread, secure Internet use by individuals residing in countries practicing repressive Internet monitoring, censorship, and control.

ASSISTANCE FOR EUROPE, EURASIA, AND CENTRAL ASIA

Appropriations, 2010	\$741,642,000
Budget estimate, 2011	716,354,000
Committee recommendation	715,000,000

The Committee recommends \$715,000,000 for Assistance for Europe, Eurasia, and Central Asia, which is \$1,354,000 below the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

ASSISTANCE FOR EUROPE, EURASIA, AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country	Fiscal year 2011 request	Committee recommendation	Change from request
Central Asia:			
Kazakhstan	10,400	10,400	.....
Kyrgyz Republic	40,300	40,000	— 300
Tajikistan	41,540	41,540	.....
Turkmenistan	10,000	10,000	.....
Uzbekistan	8,250	8,250	.....
Regional—Central Asia	6,700	6,700	.....
Subtotal, Central Asia	117,190	116,890	— 300
Europe and Eurasia:			
Albania	22,000	22,000	.....
Armenia	40,000	40,000	.....
Azerbaijan	22,120	22,120	.....
Belarus	14,000	14,000	.....
Bosnia and Herzegovina	44,784	43,240	— 1,544
Bulgaria .....	.....	.....	.....
Georgia	68,660	68,000	— 660
Kosovo	79,000	79,000	.....
Macedonia	22,500	22,000	— 500
Moldova	20,000	20,000	.....
Montenegro	8,000	8,000	.....
Russia	56,100	59,000	+ 2,900
North Caucasus [(non-add)] .....	.....	[8,500]	[+ 8,500]
Serbia	48,000	48,000	.....
Ukraine	86,000	85,000	— 1,000
Regional—Europe and Eurasia	68,000	67,750	— 250
Subtotal, Europe and Eurasia	599,164	598,110	— 1,054
Total AEECA	716,354	715,000	— 1,354

Azerbaijan.—The Committee remains concerned with the repression of independent journalists in Azerbaijan. The Committee directs the Secretary of State to seek improvements in freedom of expression in connection with U.S. assistance for the central Government of Azerbaijan.

North Caucasus.—The Committee notes that political and ethnic violence continue to cause suffering and forced displacement in the North Caucasus, and recommends not less than \$8,500,000 to support USAID programs. The Committee intends funds to be used for immediate and long-term needs of conflict-affected populations, and requests to be consulted on the proposed uses of funds.

Organization for Security and Cooperation in Europe.—The Committee supports the OSCE's education and police initiatives to combat anti-Semitism in Europe and Eurasia and recommends not less than \$210,000 of funds provided to the OSCE be made available for such purposes.

Roma.—The Committee remains concerned with reports of discrimination and violence against Roma in some European coun-

tries. The Committee recommends assistance for organizations working to protect Roma and their culture.

Russia.—The Committee supports the administration's efforts to improve bilateral relations with Russia, but believes that this should not come at the expense of programs and activities with other countries or organizations in the region, particularly those that promote democracy and respect for the rule of law.

The Committee provides \$500,000 for continued support for USFS wild salmon and tiger conservation programs in Russia.

Turkmenistan.—The Committee urges the Department of State and USAID to support civil society organizations in Turkmenistan, which face onerous registration and freedom of association laws, harassment and intimidation. The Committee also supports programs to improve public financial management in Turkmenistan in accordance with basic international standards and including the publication of an annual budget.

The Committee is concerned with the detention of human rights defenders, journalists, and political dissidents in Turkmenistan, including members of the Turkmenistan Helsinki Foundation, and encourages the Department of State to urge the Government of Turkmenistan to respect due process and the rights of its citizens to peaceful expression and association.

Ukraine.—The Committee provides \$100,000 for USFS forest management programs in Ukraine.

REPORTS

Section 907 Report.—The Committee directs the Secretary of State to submit a report not later than 90 days after enactment of this act, analyzing the effectiveness of the restrictions on assistance for the Government of Azerbaijan as contained in section 907 of Public Law 102-511, and the exceptions to such restrictions on assistance provided under this heading, in furthering a resolution to the conflict between Armenia and Azerbaijan. Such report shall also include specific recommendations for increasing opportunities for reconciliation between parties.

Serbia.—The Secretary of State is directed to report to the Committee not later than May 1, 2011, on the extent to which the Government of Serbia is taking steps that are consistent with the Dayton Accords to end Serbian financial, political, security, and other support which has served to maintain separate Republika Srpska institutions, and to implement policies which reflect a respect for minority rights and the rule of law.

PROPOSALS

The Committee is aware of proposals from the following organizations, which shall be considered in full and open competition, and in accordance with all applicable rules and regulations:

Eurasia Foundation.—To continue programs to promote democratic institutions, independent media, and business education in the FSU.

The Eurasian Medical Education Program of the American College of Physicians.—To support continued cooperation with the Russian Federation in the health sector through professional exchanges.

Institute for Sustainable Communities.—To support programs to promote community problem-solving, including in health, justice, the environment and education.

Primary Health Care Initiative.—To bring medical and humanitarian relief to vulnerable people in countries of the FSU.

Union of Councils for Jews in the Former Soviet Union.—To support the outreach and advocacy efforts of NGOs in Russia, Ukraine and Belarus that work to diminish anti-Semitic and xenophobic discrimination against religious and ethnic minorities in the region.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Appropriations, 2010	\$1,685,000,000
Budget estimate, 2011	1,605,400,000
Committee recommendation	1,695,000,000

The Committee recommends \$1,695,000,000 for Migration and Refugee Assistance, which is \$89,600,000 above the request. The Committee supports assistance for all refugees and IDPs, including the following:

Burma.—The Committee remains concerned with refugees and IDPs in Burma and Thailand, and recommends the Secretary of State provide assistance to meet these needs in a timely manner.

The Department of State is encouraged to develop programs to address the security and assistance needs of the Rohingya minority from Burma in countries where they seek refuge, especially Bangladesh. Such programs should consider the immediate and long-term needs of the Rohingya and host populations.

Colombia.—The Committee recommends additional assistance for Colombian IDPs and refugees, and provides for the transfer of \$9,000,000 from the ESF heading for this purpose.

Eritrea.—The Committee directs the Department of State to work with UNHCR and other international organizations to assess durable solutions for Eritrean refugees in eastern Sudan, including local integration, resettlement in a third country, and the use of emergency transit centers for resettlement processing.

Iraq.—The Committee remains concerned with the continued displacement of Iraqi refugees and IDPs, and recommends additional assistance to ensure expeditious processing and to meet ongoing humanitarian needs of Iraqis in neighboring countries.

Laos.—The Committee remains concerned with Lao Hmong who have been repatriated, in some cases involuntarily, from Thailand back to Laos, and urges the Secretary of State to work with the Government of Laos to ensure regular international access to all returnees and to assist in their well-being and livelihoods, including through the provision of assistance.

Migrants to Israel.—The Committee recommends \$25,000,000 for migrants to Israel, the amount requested, to be awarded through an open and competitive process. The Committee supports assistance consistent with the conditions that have applied to the program since its inception in 1973 that all funds be spent in Israel.

North Korea.—The Committee recommends that assistance be made available for North Korean refugees, as authorized by Public Law 110-346.

The Committee encourages the Bureau of Population, Refugees, and Migration at the Department of State to work with NGOs, including faith-based organizations, to provide material support including food, shelter, medical care and means to travel to safety, for refugees fleeing North Korea.

Somalia.—The Committee is concerned with the plight of refugees from Somalia and expects the Department of State to continue providing humanitarian assistance for Somalis in Kenya and other host countries. The Committee further expects the Department to work with UNHCR and other international partners and governments to seek durable solutions for Somali refugees.

Tibetan Refugees.—The Committee is concerned with recent actions by the Government of Nepal to prevent safe passage for Tibetan refugees, including reports that some fleeing Tibetans have been turned over to Chinese border authorities. The Committee urges the Government of Nepal to reaffirm its long tradition of permitting Tibetans to safely transit Nepal, and continues to support assistance for these refugees as well as Tibetans who have resettled in India.

Uganda.—The Committee recommends increased assistance for persons displaced by violence perpetrated by the Lord's Resistance Army in northern Uganda.

Climate Change Displacement.—The Committee directs the Secretary of State consult with other Federal agencies and refugee assistance organizations, as appropriate, to develop plans to respond to projected increases in people displaced by climate change-related hazards, such as droughts and desertification causing decreases in agricultural productivity and the availability of water, and rising sea levels. The Secretary is to submit a report to the Committee detailing such plans not later than 180 days after enactment of this act.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Appropriations, 2010	\$45,000,000
Budget estimate, 2011	45,000,000
Committee recommendation	45,000,000

The Committee recommends \$45,000,000 for United States Emergency Refugee and Migration Assistance, which is equal to the budget request.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$400,000,000
Budget estimate, 2011	446,150,000
Committee recommendation	420,150,000

The Committee recommends \$420,150,000 for the Peace Corps, which is \$26,000,000 below the budget request and \$20,150,000 above the fiscal year 2010 level.

The Director of the Peace Corps is directed to consult with the Committee prior to making any decision to open, close, significantly

reduce, or suspend a domestic or overseas office or country program.

The Committee commends the comprehensive assessment of the Peace Corps and supports many of its recommendations, including to establish new criteria for the placement of volunteers which should reflect current U.S. national interests and budget pressures; focus resources in such key areas as health, agriculture/food security, and education; and improve the recruitment and selection process to attract a wide diversity of highly and appropriately skilled volunteers by piloting new, technical programs through an expanded Peace Corps Response Program. The Committee directs the Peace Corps to explore the use of volunteers with relevant medical expertise to train foreign nationals to address fistula, and requests the Peace Corps Director to consult with the Committee on this matter.

MILLENNIUM CHALLENGE CORPORATION

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2011	\$1,105,000,000
Budget estimate, 2011	1,279,700,000
Committee recommendation	1,105,000,000

The Committee recommends \$1,105,000,000 for the Millennium Challenge Corporation, which is \$174,700,000 below the request and equal to the fiscal year 2010 level. Not more than \$105,000,000 shall be used for administrative expenses.

The Committee expects the MCC to continue to implement funding restrictions for military assistance and training, including for dual-use purposes. The Committee further expects the MCC to reimburse USAID for all expenses incurred by USAID with funds appropriated under this heading in assisting MCC, including administrative costs for compact development, negotiation, and implementation.

The Committee provides authority permitting the MCC to support concurrent and subsequent compacts, subject to conditions, and to preserve income classification for certain countries.

INTER-AMERICAN FOUNDATION

Appropriations, 2010	\$23,000,000
Budget estimate, 2011	22,760,000
Committee recommendation	25,000,000

The Committee recommends \$25,000,000 for the Inter-American Foundation, which is \$3,240,000 above the budget request.

Christopher J. Dodd Democracy, Rule of Law, Human Rights, and Conflict Resolution Fund.—The Committee is concerned with the continuing fragility of democratic institutions, and threats to human rights defenders, journalists, and other civil society activists in Latin America. While various assistance mechanisms exist to address these issues, the Committee believes there is a need for additional targeted resources and innovative approaches. Recognizing Senator Christopher J. Dodd's many years of devotion to these issues, the Committee supports the creation of a new fund, administered by the Inter-American Foundation, to support and promote democratic institution-building, the rule of law, respect for

human rights, and the peaceful resolution of conflict in Latin America, and directs that not less than \$2,000,000 be made available for this purpose in fiscal year 2011.

AFRICAN DEVELOPMENT FOUNDATION

Appropriations, 2010	\$30,000,000
Budget estimate, 2011	30,000,000
Committee recommendation	30,500,000

The Committee recommends \$30,500,000 for the African Development Foundation, which is \$500,000 above the budget request.

The Committee notes that the ADF, in part due to its size and program scope, has relatively high operating costs as a proportion of total program costs. The Committee requests the ADF to explore potential options to achieve efficiencies in operating costs and greater emphasis on its programs. The ADF should consider organizational restructuring, consolidation of administrative services with similar organizations, purchase of services within the Federal Government and, where appropriate, selective outsourcing. The Committee directs the President of the ADF to report to the Committee not later than 90 days after enactment of this act on its findings.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Appropriations, 2010	\$25,000,000
Budget estimate, 2011	38,000,000
Committee recommendation	33,000,000

The Committee recommends \$33,000,000 for the International Affairs Technical Assistance program, which is \$5,000,000 below the budget request.

DEBT RESTRUCTURING

Appropriations, 2010	\$60,000,000
Budget estimate, 2011	70,000,000
Committee recommendation	56,000,000

The Committee recommends \$56,000,000 for bilateral heavily indebted poor country and poorest country debt reduction, HIPC Trust Fund, and Tropical Forest Conservation Act debt reduction programs, which is \$14,000,000 below the budget request. The Committee recommends \$20,000,000 to support implementation of the Tropical Forest Conservation Act.

TITLE IV
INTERNATIONAL SECURITY ASSISTANCE
DEPARTMENT OF STATE
INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Appropriations, 2010	\$1,597,000,000
Budget estimate, 2011	2,136,041,000
Committee recommendation	1,550,000,000

The Committee recommends \$1,550,000,000 for International Narcotics Control and Law Enforcement, which is \$586,041,000 below the budget request.

Funds shall be allocated in the following table and subject to the requirements of section 7019 of this act:

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT
[Budget authority in thousands of dollars]

Country/program	Fiscal year 2011 request	Committee recommendation	Change from request
Afghanistan	450,000	400,000	— 50,000
Colombia	204,000	191,100	— 12,900
Guatemala		3,000	+ 3,000
CICIG (non-add)		[3,000]	[+ 3,000]
Iraq	314,560	300,000	— 14,560
Mexico	292,000	85,000	— 207,000
Nepal	3,700	4,000	+ 300
Pakistan	140,000	125,000	— 15,000
West Bank/Gaza	150,000	150,000	
Combating Copyright Piracy—Cyber Crime and IPR	3,750	5,000	+ 1,250
International Law Enforcement Academies	36,700	37,200	+ 500
Office to Monitor and Combat Trafficking in Persons	20,550	20,400	

COUNTRY ISSUES

Colombia.—The Committee recommends \$191,100,000 under this heading for assistance for Colombia. The Committee directs the Department of State and the Department of Justice to consult with the Committee prior to the transfer of funds to the Department of Justice for programs in Colombia.

The Committee is aware of the work of the Office of the Ombudsman Delegate for the Rights of Children, Youth and Women in Colombia, to address issues of discrimination and violence against women, and recommends \$200,000 to improve the capacity of that office.

Funds for Colombia in this act are allocated in the following table and subject to the requirements of section 7019 of this act:

COLOMBIA

[Budget authority in thousands of dollars]

Programs/accounts	Fiscal year 2011 request	Committee recommendation	Change from request
Foreign Military Financing	51,500	44,500	— 7,000
International Military Education and Training	1,695	1,650	— 45
Nonproliferation, Anti-terrorism, Demining and Related Programs	4,750	4,750	.....
Economic Support Fund:			
Support for Democracy	21,400	15,000	— 6,400
Alternative Development	126,097	125,000	— 1,097
Afro-Colombian/Indigenous Communities (non-add)		[15,000]	[+ 15,000]
Biodiversity Conservation (non-add)		[3,000]	[+ 3,000]
Support for Vulnerable Groups/IDP	32,688	39,000	+ 6,312
Demobilization and Reintegration	21,200	17,000	— 4,200
Transfer to MRA	NA	9,000	+ 9,000
Clean Energy Initiatives	1,603	1,500	— 103
Subtotal—Economic Support Fund	202,988	206,500	+ 3,512
International Narcotics Control and Law Enforcement:			
Support for Rule of Law Programs:			
Human Rights [USAID]		7,000	+ 7,000
Judicial Reforms Programs	3,000	7,000	+ 4,000
Office of the Ombudsman Delegate for the Rights of Children, Youth and Women in Colombia		200	+ 200
Defensoria del Pueblo		1,000	+ 1,000
Office of the Attorney General	11,400	16,000	+ 4,600
Human Rights Unit		7,000	+ 7,000
Justice and Peace Unit		5,000	+ 5,000
Witness/Victims Protection Program		3,000	+ 3,000
Investigations and Mass Graves		1,000	+ 1,000
U.N. High Commissioner for Human Rights		500	+ 500
Unallocated	6,000	4,300	— 1,700
Subtotal—Support for Rule of Law Programs	20,400	36,000	+ 15,600
Interdiction, Eradication and Support: Support to the Colombian Military	32,100	29,000	— 3,100
Support to the Colombian National Police:			
Aviation Support	55,000	44,500	— 10,500
Support For Eradication	55,000	39,000	— 16,000
Support For Interdiction	16,000	17,000	+ 1,000
Subtotal—Support to the Colombian National Police	126,000	100,500	— 25,500
Program, Development and Support	6,700	6,700	.....
Critical Flight Safety Program	18,800	17,400	— 1,400
Subtotal—Interdiction, Eradication and Support	183,600	153,600	— 30,000
Total—INCLE	204,000	189,600	— 14,400
Total—Colombia	464,933	447,000	— 17,933

Guatemala.—The Committee recommends \$3,000,000 for the CICIG to continue investigations and prosecutions of illegal armed groups, clandestine criminal organizations, and official corruption.

Mexico.—The Committee recommends \$85,000,000 under this heading for assistance for Mexico, and notes that State and local law enforcement and judicial authorities have jurisdiction over the overwhelming majority of cases of violent crimes in Mexico. The

Committee recommends that a larger portion of U.S. assistance be used to strengthen their capacity to investigate and prosecute such crimes. The Committee further directs the Department of State and the Department of Justice to consult with the Committee prior to the transfer of funds to the Department of Justice for programs in Mexico.

The Committee directs that assistance for Mexico may be used for the procurement of law enforcement communications equipment if, where appropriate, such equipment utilizes encryption technology, open standards, and is compatible with and capable of operating with radio communications systems and related equipment utilized by relevant law enforcement agencies in the United States, to enhance border security and cooperation in law enforcement efforts between Mexico and the United States. Such funds shall be awarded through full and open competition in accordance with all applicable rules and regulations.

PROGRAM ISSUES

International Law Enforcement Academies.—The Committee recommends \$37,200,000 for the ILEAs, which is \$500,000 above the budget request. The Committee intends the additional funds, for a total of \$5,000,000, to be used to support the ILEA in Roswell, New Mexico.

REPORTS

ILEA, Roswell.—The Department of State is directed to submit to the Committee a multi-year plan for the continued operation of the Roswell facility on a competitive basis and in accordance with all applicable rules and regulations.

Justice Reform/Rule of Law Report.—The Committee directs the Secretary of State, in consultation with the heads of other relevant Federal agencies, to submit a report not later than 180 days after enactment of this act, detailing, on a country-by-country basis, justice reform/rule of law programs to be funded by the U.S. Government abroad in fiscal year 2011, including the objectives and intended results of such programs; the extent to which such programs are coordinated with country strategies established by USAID and the Department of State, and those of multilateral donors, as appropriate; the mechanisms for monitoring such funds; and the metrics for measuring progress in achieving results.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING, AND RELATED PROGRAMS

Appropriations, 2010	\$754,000,000
Budget estimate, 2011	757,613,000
Committee recommendation	743,643,000

The Committee recommends \$743,643,000 for the Nonproliferation, Anti-terrorism, Demining and Related Programs.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING, AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program	Fiscal year 2011 request	Committee recommendation	Change from request
Nonproliferation Programs:			
Nonproliferation and Disarmament Fund	57,000	57,000	.....
Export Control and Related Border Security Assistance	61,535	61,520	— 15
Global Threat Reduction	71,900	71,500	— 400
Biosecurity Engagement Program (non-add) .....	.....	[37,000]	[+ 37,000]
IAEA Voluntary Contribution	79,500	79,500	.....
CTBT International Monitoring System	33,000	33,000	.....
Weapons of Mass Destruction Terrorism	2,000	2,000	.....
U.N. Security Council Resolution 1540 Trust Fund	3,000	3,000	.....
CTBTO Preparatory Commission—Special Contributions	10,000	10,000	.....
Subtotal—Nonproliferation Programs	317,935	317,520	— 415
Anti-terrorism Programs:			
Anti-terrorism Assistance	205,103	205,103	.....
Terrorist Interdiction Program	43,050	43,050	.....
CT Engagement with Allies	10,000	10,000	.....
Counterterrorism Financing	20,950	20,950	.....
Subtotal—Anti-terrorism Programs	279,103	279,103	.....
Regional Stability and Humanitarian Assistance:			
Conventional Weapons Destruction	145,575	147,020	+ 1,445
Humanitarian Demining .....	.....	[80,000]	[+ 80,000]
Small Arms/Light Weapons Destruction .....	.....	[60,000]	[+ 60,000]
Subtotal—Regional Stability and Humanitarian Assistance	145,575	147,020	+ 1,445
Total—NADR	742,613	743,643	+ 1,030

Biosecurity Engagement Program.—The Committee recommends \$37,000,000 for the BEP.

Countering Violent Extremism Program.—The Committee provides funding for this new initiative, which includes such activities as livelihood programs, youth sports engagement, and community policing activities, under the ESF heading where such activities have been traditionally funded. The Committee recommends that future funding requests for such purposes be included under the ESF heading.

Humanitarian Demining.—The Committee directs the Secretary of State to consult with the Committee on the uses of funds for humanitarian demining and other UXO removal programs.

IAEA.—The Committee notes that funds appropriated under this heading may be made available for the IAEA unless the Secretary of State determines that Israel is being denied its right to participate in the activities of that Agency.

The Committee recommends not less than \$7,000,000 for UXO clearance in Laos, where many millions of United States cluster munitions continue to kill and injure civilians, and not less than \$3,500,000 for similar activities in Vietnam.

International Trust Fund for Demining and Mine Victim Assistance.—The Committee recommends continued support for the ITF for activities in Europe and Eurasia.

Lockerbie.—The Committee notes that the decision to release convicted Lockerbie bomber Abdelbaset Ali Mohmend al-Megrahi from a Scottish prison was not made by the U.S. Government. However, the Committee directs the Secretary of State to submit a report not later than 180 days after enactment of this act, in classified form if necessary and after consulting with other Federal agencies, as appropriate, describing the circumstances known to the Secretary that led to al-Megrahi's release, including information concerning commercial interests in his release, if any.

PEACEKEEPING OPERATIONS

Appropriations, 2010	\$331,500,000
Budget estimate, 2011	285,950,000
Committee recommendation	287,000,000

The Committee recommends \$287,000,000 for Peacekeeping Operations to support multilateral peacekeeping operations and training, which is \$1,050,000 above the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

PEACEKEEPING OPERATIONS

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2011 request	Committee recommendation	Change from request
Democratic Republic of Congo	22,000	22,000	.....
Liberia	5,000	5,000	.....
Somalia	53,550	55,918	+ 2,368
Sudan	42,000	42,000	.....
Trans-Sahara Counter-terrorism Program	20,000	20,000	.....
State—Africa Regional	15,600	15,082	– 518
Global Peace Operations Initiative	101,800	101,000	– 800
Multinational Force and Observers	26,000	26,000	.....
Total, PKO	285,950	287,000	+ 1,050

Cambodia.—The Committee deplores the deportation of 20 Uighur asylum seekers from Cambodia to the PRC in December 2009, and has prohibited assistance for multinational peacekeeping exercises in Cambodia unless the Secretary of State reports that the Government of Cambodia has provided credible information on the whereabouts and welfare of the Uighurs.

Multilateral Force and Observers.—The Committee recommends \$26,000,000 for a U.S. contribution to the Multinational Force and Observers mission in the Sinai, which is equal to the budget request. The Committee endorses MFO force protection efforts, and concurs with the use of funds appropriated by this act, and previous acts, for such purposes.

Somalia.—The Committee notes that more than \$50,000,000 in fiscal year 2010 PKO funds are unobligated, and intends these funds to be used for assistance for Somalia. The Committee provides an additional \$55,918,000 for United Nations assessed peacekeeping costs in Somalia in fiscal year 2011. The Committee is concerned with reports that indiscriminate shelling by AMISOM troops have caused widespread civilian casualties, and requires a

report by the Secretary of State that necessary precautions are being taken to avoid civilian casualties.

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Appropriations, 2010	\$108,000,000
Budget estimate, 2011	110,000,000
Committee recommendation	108,000,000

The Committee provides \$108,000,000 for International Military Education and Training, which is \$2,000,000 below the budget request.

The Gambia.—The Committee remains concerned with the denial of press freedom in The Gambia and the arrest and disappearance of critics of the government. The Committee limits assistance under this heading and the INCLE heading, subject to a Secretary of State certification.

Turkey.—The Committee recommends \$4,500,000 for assistance for Turkey, which is \$500,000 above the budget request, and notes the importance of strong bilateral relations with that country.

Vietnam.—The Committee recommends \$450,000 for assistance for Vietnam, which is equal to the budget request.

FOREIGN MILITARY FINANCING PROGRAM

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2010	\$4,195,000,000
Budget estimate, 2011	5,473,348,000
Committee recommendation	5,435,000,000

The Committee recommends \$5,435,000,000 for the Foreign Military Financing Program, which is \$38,348,000 below the budget request.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country/program	Fiscal year 2011 request	Committee recommendation	Change from request
Cambodia	1,000	500	— 500
Colombia	51,500	44,500	— 7,000
Egypt	1,300,000	1,300,000	.....
Ethiopia	2,000	843	— 1,157
Georgia	16,000	16,000	.....
Honduras	1,300	500	— 800
Indonesia	22,000	22,000	.....
Israel	3,000,000	3,000,000	.....
Jordan	300,000	300,000	.....
Lebanon	100,000	100,000	.....
Pakistan	296,000	271,000	— 25,000
Philippines	15,000	33,000	+ 18,000
Tunisia	4,900	15,000	+ 10,100
Ukraine	15,000	11,000	— 4,000
FMF Admin Cost [DSCA]	56,583	56,583	.....
Unallocated FMF .....	.....	264,074	.....
Total, FMF	5,473,348	5,435,000	— 38,348

COUNTRY ISSUES

Azerbaijan.—The Committee recognizes and appreciates the Government of Azerbaijan's cooperation on security matters of interest to the United States.

Bahrain.—The Committee recommends \$19,500,000 for assistance for Bahrain, which is equal to the budget request. The Committee is concerned with reports that units of the Bahraini Ministry of Interior's Criminal Investigations Directorate and the Bahrain National Security Agency regularly torture criminal suspects. The bill includes a provision restricting assistance to units of any foreign security force that uses torture, subject to a Secretary of State certification.

Guatemala.—The Committee recognizes the challenges facing Guatemala from narcotics trafficking, organized crime, and clandestine groups that target social and political activists. The Committee does not restrict assistance for the Guatemalan Navy and Air Force, and permits assistance for the Army Corps of Engineers for limited purposes. With the exception of the Army Corps of Engineers, no assistance is provided to the Army under the IMET or FMF headings. The Committee will consider such assistance when the Army, the Ministry of Defense, and related security agencies are supporting and cooperating fully with civilian judicial investigations, prosecutions, and other proceedings involving current and retired military personnel who have been credibly alleged to have violated human rights; protecting and publicly disclosing all military archives pertaining to the internal armed conflict, including fully disclosing plan Firmeza 83, Plan Sofia 82 and Operation Ixil; and cooperating with the CICIG by granting access to CICIG personnel, providing evidence to CICIG, and allowing witness testimony.

Indonesia.—The Committee notes the progress Indonesia has made in strengthening democracy, combating extremism, and addressing other challenges including illegal logging. Military reform, particularly accountability for past abuses, has lagged behind. The Committee recommends \$22,000,000 for assistance for Indonesia, which is \$2,000,000 above the fiscal year 2010 level and equal to the budget request. Of this amount, \$2,000,000 may not be obligated until the Secretary of State reports in writing to the Committees on Appropriations pursuant to section 7040(d) of this act on—

- Steps taken by the Government of Indonesia in the previous 12 months to revise the Code of Military Justice, Uniform Criminal Code and other relevant statutes, to deny promotion, suspend from active service, and/or prosecute military officers credibly alleged to have violated human rights, and to refine further the military's mission and develop an appropriate national defense budget to carry out that mission;
- Efforts by the military in the previous 12 months to cooperate with civilian judicial authorities to resolve cases of violations of internationally recognized human rights;
- Efforts by the military in the previous 12 months to implement reforms that increase the transparency and accountability of the military's operations and financial management and con-

crete steps taken to achieve divestment of all military businesses; and

—Whether the Government of Indonesia is allowing public access to Papua, including foreign diplomats, NGOs, and journalists.

Lebanon.—The Committee provides \$100,000,000 for assistance for Lebanon, which is equal to the budget request, and recognizes the need for the Lebanese Armed Forces to contribute to stability in southern Lebanon in cooperation with the U.N. Interim Force in Lebanon.

Philippines.—The Committee welcomes the expressed support by the new Government of the Philippines for accountability for extra-judicial executions and other human rights crimes by the military, and the appointment of a new Secretary of Justice is a positive sign. However, it remains to be seen whether this will translate into prosecutions of those responsible or the dismantling of the paramilitary forces that have been linked to abuses.

The Committee recommends \$33,000,000 for assistance for the Philippines, which is \$1,000,000 above the fiscal year 2010 level and \$18,000,000 above the budget request. Of this amount, \$3,000,000 may not be obligated until the Secretary of State reports in writing to the Committees on Appropriations pursuant to section 7040(g) of this act that—

—The Government of the Philippines is continuing to take effective steps to implement the recommendations of the United Nations Special Rapporteur on Extra-judicial, Summary or Arbitrary Executions, to include prosecutions and convictions for extra-judicial executions, sustaining the decline in the number of extra-judicial executions, and strengthening government institutions working to eliminate extra-judicial executions;

—The Government of the Philippines is implementing a policy of promoting military personnel who demonstrate professionalism and respect for internationally recognized human rights, and is investigating, prosecuting, and punishing military personnel and others who have been credibly alleged to have violated such rights; and

—The Philippine military does not have a policy of, and are not engaging in, acts of violence or intimidation against members of legal organizations who advocate for human rights.

Tunisia.—The Committee recommends \$15,000,000 for assistance for Tunisia, which is \$10,100,000 above the budget request. Of this amount, \$1,000,000 is subject to a Secretary of State certification. The Committee urges the Government of Tunisia to permit independent media, human rights organizations, and other civil society organizations to operate without interference, and its citizens to freely access the Internet.

Ukraine.—The Committee recommends \$11,000,000 for assistance for Ukraine, which is \$4,000,000 below the budget request, and encourages that country's renewed engagement and support for NATO priorities.

Yemen.—The Committee recommends \$35,000,000 for assistance for Yemen, which is equal to the budget request.

REPORTS

Morocco.—The Committee directs the Secretary of State to submit a report not later than 45 days after enactment of this act, detailing steps taken by the Government of Morocco in the previous 12 months on human rights, including deportation of U.S. citizens in Morocco without due process of law, and whether it is allowing all persons to advocate freely their views regarding the status and future of the Western Sahara through the exercise of their rights to peaceful expression and association, and to document violations of human rights in the territory without harassment.

Sri Lanka.—The Committee directs the Secretary of State to submit a report not later than 90 days after enactment of this act on crimes against humanity in Sri Lanka, with a focus on the final months of the conflict, updating the Secretary's previous report on this matter and including an assessment of the extent to which the Government of Sri Lanka, the United Nations, or any other international body has conducted a thorough, credible, and transparent investigation of such crimes, and whether the individuals responsible have been appropriately punished. The report shall also discuss the situation of persons who remain in detention for reasons related to the conflict, and whether they have been provided access to a credible judicial process.

PAKISTAN COUNTERINSURGENCY CAPABILITY FUND

Appropriation, 2010	\$700,000,000
Budget estimate, 2011	1,200,000,000
Committee recommendation	900,000,000

The Committee recommends \$900,000,000 for the Pakistan Counterinsurgency Capability Fund. The Committee supports a long-term partnership with Pakistan to address issues of international terrorism, poverty and development. The Committee is concerned with reports that Pakistani security forces have denied access to humanitarian organizations to IDPs and other vulnerable populations and detainees, and have engaged in a pattern of gross violations of human rights. The Committee intends section 620J of the FAA to be applied in Pakistan to ensure that U.S. assistance is not misused and that individuals responsible for abuses are appropriately punished.

TITLE V
MULTILATERAL ASSISTANCE
FUNDS APPROPRIATED TO THE PRESIDENT
INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Appropriations, 2010	\$394,000,000
Budget estimate, 2011	350,550,000
Committee recommendation	397,000,000

The Committee provides \$397,000,000 for International Organizations and Programs.

Funds are allocated in the following table and subject to the requirements of section 7019 of this act:

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Organization	Fiscal year 2011 request	Committee recommendation	Change from request
Center for Human Settlements (U.N.-Habitat)	2,000	2,550	+ 550
IMO Maritime Security Programs	400	400	.....
International Chemicals and Toxics Programs	3,800	3,800	.....
International Civil Aviation Organization	950	950	.....
International Conservation Programs	8,000	8,000	.....
International Contributions for Scientific, Educational, and Cultural Activities	1,000	1,000	.....
International Development Law Organization	600	600	.....
International Panel on Climate Change/U.N. Framework on Climate Change	13,500	13,500	.....
Montreal Protocol Multilateral Fund	25,500	25,500	.....
OAS Development Assistance Programs	5,000	4,500	— 500
OAS Fund for Strengthening Democracy	3,000	3,500	+ 500
U.N. Capital Development Fund	1,000	1,000	.....
U.N. Children's Fund	128,000	134,000	+ 6,000
U.N. Democracy Fund	5,000	5,000	.....
U.N. Development Fund for Women	6,000	6,500	+ 500
U.N. Development Program	75,300	93,000	+ 17,700
U.N. Environment Program	7,700	11,550	+ 3,850
U.N. Office for the Coordination of Humanitarian Affairs	3,000	3,100	+ 100
U.N. High Commissioner for Human Rights .....	.....	7,500	+ 7,500
U.N. Voluntary Fund for Technical Cooperation in the Field of Human Rights	1,400	1,450	+ 50
U.N. Voluntary Fund for Victims of Torture	6,000	7,200	+ 1,200
UNIFEM Trust Fund .....	.....	4,000	+ 4,000
World Meteorological Organization	2,200	2,200	.....
World Trade Organization Technical Assistance	1,200	1,200	.....
U.N. Population Fund	50,000	55,000	+ 5,000
Total, IO&P	350,550	397,000	+ 46,450

United Nations Children's Fund.—The Committee recommends not less than \$134,000,000 for a contribution to UNICEF. This does

not preclude other funding from the U.S. Government for specific UNICEF projects as may be appropriate.

REPORT

Organization of American States.—The Committee directs the Secretary of State to submit a report not later than 180 days after enactment of this act and after consultation with other Federal agencies, as appropriate, detailing a multi-year strategy to promote the adoption by the OAS of international public sector accounting standards, a results-based budgeting process in order to prioritize current and future mandates, and transparent hiring practices.

INTERNATIONAL FINANCIAL INSTITUTIONS

Appropriations, 2010	\$2,043,670,000
Budget estimate, 2011	2,957,176,000
Committee recommendation	2,612,750,000

The Committee provides \$2,612,750,000 for contributions to the International Development Association, the GEF, the Inter-American Investment Fund, the Multilateral Investment Fund, the Asian Development Bank, the Asian Development Fund, and the African Development Fund.

GLOBAL ENVIRONMENT FACILITY

Appropriations, 2010	\$86,500,000
Budget estimate, 2011	175,000,000
Committee recommendation	148,750,000

The Committee provides \$148,750,000 for the U.S. contribution to the GEF and understands that this amount will cover the first installment of the GEF replenishment as well as \$5,000,000 of U.S. arrears to the GEF.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Appropriations, 2010	\$1,262,500,000
Budget estimate, 2011	1,285,000,000
Committee recommendation	1,285,000,000

The Committee recommends \$1,285,000,000 for the U.S. contribution to the International Development Association.

The Committee notes that access to modern energy services is necessary for poverty eradication and economic progress, and that reliance on fossil fuels in developing countries is a growing contributor to global climate change. The World Bank is currently developing a new energy strategy that must provide strong leadership in addressing these related challenges. As the Committee considers a U.S. contribution to the World Bank's General Capital Increase, it will assess the Bank's progress toward adopting an energy strategy that: (1) supports increased energy services for the poor that are clean, reliable and sustainable; (2) assists countries in the transition toward zero/very low-carbon development; and (3) rapidly phases out Bank support for fossil fuel related projects, except those that are solely to provide access to energy for the poor.

CONTRIBUTION TO THE CLEAN ENERGY TECHNOLOGY FUND

Appropriations, 2010	\$300,000,000
Budget estimate, 2011	400,000,000
Committee recommendation	370,000,000

The Committee provides \$370,000,000 for the U.S. contribution to the Clean Technology Fund.

CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Appropriations, 2010	\$75,000,000
Budget estimate, 2011	235,000,000
Committee recommendation	205,000,000

The Committee recommends \$205,000,000 for the U.S. contribution to the Strategic Climate Fund.

GLOBAL FOOD SECURITY FUND

Appropriations, 2010 .....	.....
Budget estimate, 2011	\$408,400,000
Committee recommendation	250,000,000

The Committee provides \$250,000,000 for the U.S. contribution to the Global Food Security Fund, a newly established trust fund administered by the World Bank.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT FUND

Appropriations, 2010	\$4,670,000
Budget estimate, 2011	21,000,000
Committee recommendation	5,000,000

The Committee provides \$5,000,000 for the U.S. contribution to the Inter-American Investment Corporation.

CONTRIBUTION TO THE ENTERPRISE FOR THE AMERICAS
MULTILATERAL INVESTMENT FUND

Appropriations, 2010	\$25,000,000
Budget estimate, 2011	25,000,000
Committee recommendation	25,000,000

The Committee provides \$25,000,000 for the U.S. contribution to the Multilateral Investment Fund.

CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Appropriations, 2010 .....	.....
Budget estimate, 2011	\$106,586,000
Committee recommendation	106,586,000

The Committee provides \$106,586,000 for the first of five scheduled United States paid-in capital contributions to the Asian Development Bank's Fifth General Capital Increase [GCI-V]. The Committee understands that the United States negotiated commitments by the ADB to make policy reforms including upgrading the ADB's corporate governance, safeguards policies and risk management functions, increasing transparency and anti-corruption efforts, and professionalizing human resources practices, and pledged \$532,929,240 over 5 years.

The Committee directs the Secretary of the Treasury to continue to monitor and report to the Committee on the ADB's reform ef-

forts to improve operations, internal controls, and management accountability to prevent fraud and corruption.

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommends a limitation on the amount that the U.S. Governor of the ADB may subscribe to the callable portion of the U.S. share of the GCI-V in an amount not to exceed \$2,558,048,769 in fiscal year 2011.

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Appropriations, 2010	\$105,000,000
Budget estimate, 2011	115,250,000
Committee recommendation	37,414,000

The Committee provides \$37,414,000 for the U.S. contribution to the Asian Development Fund.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Appropriations, 2010	\$155,000,000
Budget estimate, 2011	155,940,000
Committee recommendation	150,000,000

The Committee provides \$150,000,000 for the U.S. contribution to the African Development Fund.

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Appropriations, 2010	\$30,000,000
Budget estimate, 2011	30,000,000
Committee recommendation	30,000,000

The Committee provides \$30,000,000 for the U.S. contribution to the International Fund for Agriculture Development.

TITLE VI
EXPORT AND INVESTMENT ASSISTANCE
EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Appropriations, 2010	\$2,500,000
Budget estimate, 2011	3,000,000
Committee recommendation	3,500,000

SUBSIDY APPROPRIATION

Appropriations, 2010	\$58,000,000
Budget estimate, 2011	92,700,000
Committee recommendation	90,100,000

ADMINISTRATIVE EXPENSES

Appropriations, 2010	\$83,880,000
Budget estimate, 2011	105,600,000
Committee recommendation	100,000,000

The Committee recommends \$3,500,000 for the Inspector General, \$90,100,000 for subsidy appropriation, and \$100,000,000 for administrative expenses for the Export-Import Bank. The Committee recommendation includes \$7,900,000 to support the Export-Import Bank's effort to expand U.S. small business usage of the Bank's financial export assistance.

The Committee is concerned that, according to the GAO, the Export-Import Bank has fallen far short of the congressional directive to allocate 10 percent of its annual financing to renewable energy or energy efficiency technologies, and that financing for fossil fuel projects continues to far exceed that for clean energy. The Committee directs the Bank to submit a report to the Committee not later than 45 days after enactment of this act, detailing plans to address the GAO's findings.

OVERSEAS PRIVATE INVESTMENT CORPORATION

NONCREDIT ACCOUNT

ADMINISTRATIVE EXPENSES

Appropriations, 2010	\$52,310,000
Budget estimate, 2011	53,946,000
Committee recommendation	53,946,000

PROGRAM ACCOUNT

Appropriations, 2010	\$29,000,000
Budget estimate, 2011	29,000,000
Committee recommendation	29,000,000

The Committee recommends \$53,946,000 for administrative expenses and \$29,000,000 for the cost of direct and guaranteed loans for the Overseas Private Investment Corporation.

FUNDS APPROPRIATED TO THE PRESIDENT

TRADE AND DEVELOPMENT AGENCY

Appropriations, 2010	\$55,200,000
Budget estimate, 2011	56,200,000
Committee recommendation	55,500,000

The Committee recommends \$55,500,000 for the Trade and Development Agency.

TITLE VII
GENERAL PROVISIONS

- SEC. 7001. Allowances and Differentials.
- SEC. 7002. Unobligated Balances Report.
- SEC. 7003. Consulting Services.
- SEC. 7004. Embassy Construction.
- SEC. 7005. Personnel Actions.
- SEC. 7006. Local Guard Contracts.
- SEC. 7007. Prohibition Against Direct Funding for Certain Countries.
- SEC. 7008. Coups D'Etat.
- SEC. 7009. Transfer Authority.
- SEC. 7010. Reporting Requirement.
- SEC. 7011. Availability of Funds.
- SEC. 7012. Limitation on Assistance to Countries in Default.
- SEC. 7013. Prohibition on Taxation of Assistance.
- SEC. 7014. Reservation of Funds.
- SEC. 7015. Reprogramming Notification Requirements.
- SEC. 7016. Notification on Excess Defense Equipment.
- SEC. 7017. Limitation on Availability of Funds for International Organizations and Programs.
- SEC. 7018. War Crimes Tribunals Drawdown.
- SEC. 7019. Allocations.
- SEC. 7020. Prohibition of Payment of Certain Expenses.
- SEC. 7021. Prohibition on Assistance to Governments Supporting International Terrorism.
- SEC. 7022. Limitation on Use of Funds in Contravention of Certain Laws.
- SEC. 7023. Authorization Requirements.
- SEC. 7024. Definition of Program, Project, and Activity.
- SEC. 7025. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
- SEC. 7026. Commerce, Trade and Surplus Commodities.
- SEC. 7027. Separate Accounts.
- SEC. 7028. Assistance for Nongovernmental Organizations.
- SEC. 7029. Impact on Jobs in the United States.
- SEC. 7030. International Financial Institutions.
- SEC. 7031. Debt-for-Development.
- SEC. 7032. Authority to Engage in Debt Buybacks or Sales.
- SEC. 7033. Special Debt Relief for the Poorest.
- SEC. 7034. Special Authorities.
- SEC. 7035. Aircraft Transfer and Coordination.
- SEC. 7036. Western Hemisphere.
- SEC. 7037. Colombia.
- SEC. 7038. Near East.
- SEC. 7039. Africa.

- SEC. 7040. Asia.
- SEC. 7041. Serbia.
- SEC. 7042. Independent States of the Former Soviet Union.
- SEC. 7043. Central Asia.
- SEC. 7044. South Asia.
- SEC. 7045. Community-Based Police Assistance.
- SEC. 7046. Prohibition of Payments to United Nations Members.
- SEC. 7047. Peacekeeping.
- SEC. 7048. Attendance at International Conferences.
- SEC. 7049. Restrictions on United Nations Delegations.
- SEC. 7050. Parking Fines and Real Property Taxes Owed by Foreign Governments.
- SEC. 7051. Landmines and Cluster Munitions.
- SEC. 7052. Prohibition on Publicity or Propaganda.
- SEC. 7053. Limitation on Residence Expenses.
- SEC. 7054. United States Agency for International Development Management (including transfer of funds).
- SEC. 7055. United States Agency for International Development Policy and Budget.
- SEC. 7056. Sustainable Development Strategies.
- SEC. 7057. Global Health Activities.
- SEC. 7058. Development Grants Program.
- SEC. 7059. Women in Development.
- SEC. 7060. Gender-Based Violence.
- SEC. 7061. Reconciliation Programs.
- SEC. 7062. Requests for Documents.
- SEC. 7063. Enterprise Funds.
- SEC. 7064. United Nations Population Fund.
- SEC. 7065. Overseas Private Investment Corporation (including transfer of funds).
- SEC. 7066. Extradition.
- SEC. 7067. Climate Change and Environment Programs.
- SEC. 7068. Commercial Leasing of Defense Articles.
- SEC. 7069. Anti-Kleptocracy.
- SEC. 7070. International Prison Conditions.
- SEC. 7071. Prevention of Torture.
- SEC. 7072. Transparency and Accountability.
- SEC. 7073. Disability Programs.
- SEC. 7074. Prohibition on Certain First-Class Travel.
- SEC. 7075. Millennium Challenge Corporation Compacts.
- SEC. 7076. Buying Power Maintenance, International Organizations.
- SEC. 7077. Border Crossing Card Fee for Minors.
- SEC. 7078. Refugee Processing.
- SEC. 7079. Visa Eligibility for International Child Abductions.
- SEC. 7080. Elimination of Arbitrary Time Limits.
- SEC. 7081. Stateless Persons.
- SEC. 7082. Petition Review
- SEC. 7083. Global Women's Issues.
- SEC. 7084. Living Quarters and Allowances.
- SEC. 7085. Asian Development Fund and Asian Development Bank Authorizations.
- SEC. 7086. Department of State Office of Inspector General Personnel.

SEC. 7087. United States Agency for International Development
Office of Inspector General Personnel.

SEC. 7088. Assistance for Foreign Nongovernmental Organizations.

SEC. 7089. Rescissions.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment, with particularity, which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

Items providing funding for fiscal year 2011 which lack authorization are as follows:

- Administration of Foreign Affairs;
- International Organizations;
- International Commissions;
- Department of State and Related Programs;
- Broadcasting Board of Governors;
- USAID Operating Expenses;
- USAID Operating Expenses, Office of Inspector General;
- USAID Capital Investment Fund;
- Global Health and Child Survival;
- Development Assistance;
- International Disaster Assistance;
- Transition Initiatives;
- Development Credit Authority;
- Economic Support Fund;
- Assistance for Europe, Eurasia, and Central Asia;
- Inter-American Foundation;
- African Development Foundation;
- Peace Corps;
- Millennium Challenge Corporation;
- Democracy Fund;
- International Narcotics Control and Law Enforcement;
- Migration and Refugee Assistance;
- United States Emergency Migration and Refugee Assistance Fund;
- Nonproliferation, Anti-Terrorism, Demining and Related Assistance;
- International Affairs Technical Assistance;
- Debt Restructuring;
- International Military Education and Training;
- Foreign Military Financing Program;
- Peacekeeping Operations;
- International Organizations and Programs;
- Clean Technology Fund;
- Strategic Climate Fund; and
- Asian Development Fund.

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on July 29, 2010, the Committee ordered reported an original bill (S. 3676) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2011, and for other purposes, subject to amendment and subject to the Committee spending guidance; and authorized the chairman of the committee or the chairman of the subcommittee to offer the text of the Senate-reported bill as a committee amendment in the nature of a substitute to the House companion measure, by a recorded vote of 18–12, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Inouye	Mr. Cochran
Mr. Leahy	Mr. Bond
Mr. Harkin	Mr. McConnell
Ms. Mikulski	Mr. Shelby
Mr. Kohl	Mr. Gregg
Mrs. Murray	Mr. Bennett
Mr. Dorgan	Mrs. Hutchison
Mrs. Feinstein	Mr. Brownback
Mr. Durbin	Mr. Alexander
Mr. Johnson	Ms. Collins
Ms. Landrieu	Mr. Voinovich
Mr. Reed	Ms. Murkowski
Mr. Lautenberg	
Mr. Nelson	
Mr. Pryor	
Mr. Tester	
Mr. Specter	
Mr. Brown	

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee report on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman.

TITLE 5—GOVERNMENT ORGANIZATION AND EMPLOYEES

CHAPTER 55—PAY ADMINISTRATION

SUBCHAPTER V—PREMIUM PAY

§ 5541. Definitions

For the purpose of this subchapter—

(1) * * *

(2) “employee” means—

(A) an employee in or under an Executive agency;

* * * * *

(C) an employee in or under the judicial branch, the Library of Congress, the Botanic Garden, and the Office of the Architect of the Capitol, who occupies a position subject to chapter 51 and subchapter III of chapter 53 of this title;

but does not include—

(i) a justice or judge of the United States;

* * * * *

[(xiv) a Foreign Service officer;]

(xiv) a Foreign Service officer, except that Foreign Service officers serving as criminal investigators in the Office of Inspector General of the United States Agency for International Development shall be eligible for and receive availability pay on the same terms as criminal investigators (as defined in section 5545a).

TITLE 8—ALIENS AND NATIONALITY

CHAPTER 12—IMMIGRATION AND NATIONALITY

SUBCHAPTER II—IMMIGRATION

PART I—SELECTION SYSTEM

Sec.

1151. Worldwide level of immigration.

210A. *Protection of stateless persons in the United States.*

* * * * *

SUBCHAPTER II—IMMIGRATION

PART I—SELECTION SYSTEM

§ 1151. Worldwide level of immigration

(a) In general

* * * * *

(f) Rules for determining whether certain aliens are immediate relatives

(1) Age on petition filing date

Except as provided in paragraphs (2) and (3), for purposes of subsection (b)(2)(A)(i) of this section, a determination of whether an alien satisfies the age requirement in the matter preceding subparagraph (A) of section 1101(b)(1) of this title shall be made using the age of the alien on the date on which the petition is filed with the Attorney General under section 1154 of this title to classify the alien as an immediate relative under subsection (b)(2)(A)(i) of this section.

(2) Age on parent's naturalization date

In the case of a petition under section 1154 of this title initially filed for an alien child's classification as a family-sponsored immigrant under section 1153(a)(2)(A) of this title, based on the child's parent being lawfully admitted for permanent residence, if the petition is later converted, due to the naturalization of the parent, to a petition to classify the alien as an immediate relative under subsection (b)(2)(A)(i) of this section, the determination described in paragraph (1) shall be made using the age of the alien on the date of the parent's naturalization.

(3) Age on marriage termination date

In the case of a petition under section 1154 of this title initially filed for an alien's classification as a family-sponsored immigrant under section 1153(a)(3) of this title, based on the alien's being a married son or daughter of a citizen, if the petition is later converted, due to the legal termination of the alien's marriage, to a petition to classify the alien as an immediate relative under subsection (b)(2)(A)(i) of this section or as an unmarried son or daughter of a citizen under section 1153(a)(1) of this title, the determination described in paragraph (1) shall be made using the age of the alien on the date of the termination of the marriage.

(4) Application to self-petitions

Paragraphs (1) through (3) shall apply to self-petitioners and derivatives of self-petitioners.

SEC. 210A. PROTECTION OF STATELESS PERSONS IN THE UNITED STATES.

(a) DEFINED TERM.—

(1) IN GENERAL.—In this section, the term “de jure stateless person” means an individual who is not considered a national under the laws of any country.

(2) DESIGNATION OF SPECIFIC DE JURE GROUPS.—The Secretary of Homeland Security may designate specific groups of individuals who are considered de jure stateless persons, for purposes of this section.

(b) MECHANISMS FOR REGULARIZING THE STATUS OF STATELESS PERSONS.—

(1) RELIEF FOR INDIVIDUALS DETERMINED TO BE DE JURE STATELESS PERSONS.—The Secretary of Homeland Security or the Attorney General may cancel removal or provide conditional lawful status to an alien who is otherwise inadmissible or deportable from the United States if the alien—

(A) is a *de jure* stateless person;

(B) applies for such relief;

(C) is not inadmissible under paragraph (2) or (3) of section 212(a);

(D) is not deportable under paragraph (2), (3), or (4) of section 237(a); and

(E) is not described in section 241(b)(3)(C)(i).

(2) **WAIVERS.**—

(A) **AUTOMATIC WAIVERS.**—In determining an alien's eligibility for relief under paragraph (1), paragraphs (4), (5), (6)(A), (7)(A), and (9) of section 212(a) shall not apply.

(B) **APPLICATION.**—An alien seeking relief under paragraph (1) may apply to the Secretary or the Attorney General for a waiver of any of the grounds set forth in subparagraph (C) and (D) of paragraph (1).

(C) **OTHER WAIVERS.**—The Secretary or the Attorney General may waive any other ground of inadmissibility or deportability (except for section 241(b)(3)(C)(i)) with respect to such an applicant, including felony convictions and health conditions, if such waiver—

(i) is justified by humanitarian purposes;

(ii) would ensure family unity; or

(iii) is otherwise in the public interest.

(3) **WORK AUTHORIZATION.**—The Secretary may—

(A) authorize an alien who has applied for relief under paragraph (1) to engage in employment in the United States while such application is being considered; and

(B) provide such applicant with an employment authorized endorsement or other appropriate document signifying authorization of employment.

(4) **DEPENDENT SPOUSES AND CHILDREN.**—The spouse, child, or unmarried son or daughter of an alien who has been granted conditional lawful status under paragraph (1) may apply for conditional lawful status under this section as a dependent if—

(A) the dependent properly files an application for such status;

(B) the dependent is physically present in the United States on the date on which such application is filed;

(C) the dependent meets the eligibility criteria set forth in paragraph (1); and

(D) the qualifying relationship to the principal beneficiary existed on the date on which such alien was granted conditional lawful status.

(c) **ADJUSTMENT OF STATUS.**—

(1) **INSPECTION AND EXAMINATION.**—At the end of the 5-year period beginning on the date on which an alien has been granted conditional lawful status under subsection (b), the alien may apply for lawful permanent residence in the United States if—

(A) the alien has been physically present in the United States for at least 5 years;

(B) the alien's conditional lawful status has not been terminated by the Secretary of Homeland Security or the

Attorney General, pursuant to such regulations as the Secretary or the Attorney General may prescribe; and

(C) the alien has not otherwise acquired permanent resident status.

(2) REQUIREMENTS FOR ADJUSTMENT.—The Secretary or the Attorney General, under such regulations as the Secretary or the Attorney General may prescribe, may adjust the status of an alien granted conditional lawful status under subsection (b) to that of an alien lawfully admitted for permanent residence if such alien—

(A) is a de jure stateless person;

(B) properly applies for such adjustment of status;

(C) has been physically present in the United States for at least 5 years after being granted conditional lawful status under subsection (b);

(D) is not firmly resettled in any foreign country; and

(E) is admissible (except as otherwise provided under subsection (b)(2)) as an immigrant under this chapter at the time of examination of such alien for adjustment of status.

(3) PROVING THE CLAIM.—In determining an alien's eligibility for adjustment of status under this subsection, the Secretary or the Attorney General shall consider any credible evidence relevant to the application. The determination of what evidence is credible and the weight to be given that evidence shall be within the sole discretion of the Secretary or the Attorney General.

(4) RECORD.—Upon approval of an application under this subsection, the Secretary or the Attorney General shall establish a record of the alien's admission for lawful permanent residence as of the date that is 5 years before the date of such approval.

(d) REVIEW.—

(1) ADMINISTRATIVE REVIEW.—The Attorney General shall provide applicants for relief under this section the same right to, and procedures for, administrative review as are provided to aliens subject to removal proceedings under section 240.

(2) JUDICIAL REVIEW.—The United States Court of Appeals shall—

(A) sustain a final decision denying relief under this section unless it is contrary to law, an abuse of discretion, or not supported by substantial evidence; and

(B) decide the petition only on the administrative record on which the denial of relief is based.

(3) MOTIONS TO REOPEN.—Notwithstanding any limitation imposed by law on motions to reopen removal or deportation proceedings, any individual who is eligible for relief under this section may file 1 motion to reopen removal or deportation proceedings in order to apply for relief under this section.”

* * * * *

§ 1158. Asylum

(a) Authority to apply for asylum

(1) In general

* * * * *

(2) Exceptions**(A) Safe third country**

* * * * *

[(B) Time limit

【Subject to subparagraph (D), paragraph (1) shall not apply to an alien unless the alien demonstrates by clear and convincing evidence that the application has been filed within 1 year after the date of the alien's arrival in the United States.】

[(C)] (B) Previous asylum applications

Subject to 【subparagraph (D)】 *subparagraphs (C) and (D)*, paragraph (1) shall not apply to an alien if the alien has previously applied for asylum and had such application denied.

[(D)] [(C)] [Changed circumstances

【An application for asylum of an alien may be considered, notwithstanding subparagraphs (B) and (C), if the alien demonstrates to the satisfaction of the Attorney General either the existence of changed circumstances which materially affect the applicant's eligibility for asylum or extraordinary circumstances relating to the delay in filing an application within the period specified in subparagraph (B).】

(C) CHANGED CIRCUMSTANCES.—Notwithstanding subparagraph (B), an application for asylum of an alien may be considered if the alien demonstrates, to the satisfaction of the Attorney General, the existence of changed circumstances that materially affect the applicant's eligibility for asylum.

(D) MOTION TO REOPEN DENIED ASYLUM CLAIM.—Notwithstanding subparagraph (B) or section 240(c)(7), an alien may file a motion to reopen an asylum claim during the 2-year period beginning on the date of enactment of this subparagraph if the alien—

(I) was denied asylum based solely upon a failure to meet the 1-year application filing deadline in effect on the date on which the application was filed;

(II) was granted withholding of removal to the alien's country of nationality (or, if stateless, to the country of last habitual residence under section 241(b)(3));

(III) has not obtained lawful permanent residence in the United States pursuant to any other provision of law;

(IV) is not subject to a bar to asylum under section 208(b)(2) and should not be denied asylum as a matter of discretion; and

(V) is physically present in the United States.

* * * * *

§ 1159. Adjustment of status of refugees

(a) Inspection and examination by Department of Homeland Security

(1) * * *

(A) * * *

* * * * *

(C) who has not acquired permanent resident status, shall, at the end of such year period, return [or be returned to the custody of] to the Department of Homeland Security [for inspection and examination] *to be inspected and examined* for admission to the United States as an immigrant in accordance with the provisions of sections 1225, 1229a, and 1231 of this title.

* * * * *

TITLE 22—FOREIGN RELATIONS AND INTERCOURSE

CHAPTER 4—PASSPORTS

§ 214. Fees for execution and issuance of passports; persons excused from payment

(a) * * *

(b)(1) * * *

(2) The authority to collect the surcharge provided under paragraph (1) may not be exercised after September 30, [2010] 2011.

* * * * *

CHAPTER 7—INTERNATIONAL BUREAUS, CONGRESSES, ETC.

SUBCHAPTER XIV—ASIAN DEVELOPMENT BANK

§ 285. Acceptance of membership by United States in Asian Development Bank

The President is hereby authorized to accept membership for the United States in the Asian Development Bank (hereinafter referred to as the “Bank”) provided for by the agreement establishing the Bank (hereinafter referred to as the “agreement”) deposited in the archives of the United Nations.

* * * * *

§ 285cc. Eighth replenishment

(a) The United States Governor of the Bank is authorized to contribute on behalf of the United States \$461,000,000 to the eighth replenishment of the resources of the Fund, subject to obtaining the necessary appropriations.

(b) In order to pay for the United States contribution provided for in subsection (a) of this section, there are authorized to be ap-

appropriated, without fiscal year limitation, \$461,000,000 for payment by the Secretary of the Treasury.

SEC. 33. NINTH REPLENISHMENT.

(a) *CONTRIBUTION AUTHORIZED.*—*The United States Governor of the Bank is authorized to contribute \$461,000,000 on behalf of the United States to the ninth replenishment of the resources of the Fund, to the extent such amounts are made available in advance through appropriations Acts.*

(b) *AUTHORIZATION OF APPROPRIATIONS.*—*In order to pay for the United States contribution under subsection (a), there are authorized to be appropriated, without fiscal year limitation, \$461,000,000 for payment by the Secretary of the Treasury.*

SEC. 34. FIFTH CAPITAL INCREASE.

(a) *SUBSCRIPTION AUTHORIZED.*—

(1) *The United States Governor of the Bank may subscribe on behalf of the United States to 1,104,420 additional shares of the capital stock of the Bank.*

(2) *Any subscription by the United States to the capital stock of the Bank shall be effective only to such extent and in such amounts as are made available in advance through appropriations Acts.*

(b) *LIMITATIONS ON AUTHORIZATION OF APPROPRIATIONS.*—

(1) *In order to pay for the increase in the United States subscription to the Bank under subsection (a), there are authorized to be appropriated, without fiscal year limitation, \$13,323,173,083 for payment by the Secretary of the Treasury.*

(2) *Of the amount authorized to be appropriated under paragraph (1)—*

(A) *\$532,929,240 shall be for paid in shares of the Bank; and*

(B) *\$12,790,243,843 shall be for callable shares of the Bank.*

* * * * *

SUBCHAPTER XVI—UNITED NATIONS ORGANIZATION

* * * * *

(a) * * *

(1) * * *

(2) Make available in New York [to no more than 30] for a period not longer than 5 years to no more than 35 foreign service employees of the staff of the United States Mission to the United Nations, [other representatives,] and for a period not longer than 10 years to other representatives and no more than two employees who serve at the pleasure of the Representative, living quarters leased or rented by the United States [(for periods not exceeding ten years). The number of employees to which such quarters will be made available shall be determined by the Secretary and shall reflect a significant reduction over the number of persons eligible for housing benefits as of October 1, 1988. No employee may occupy a unit under this provision if the unit is owned by the employee. The Secretary shall require that each employee occupying housing under this

subsection contribute to the Department of State a percentage of his or her base salary, in an amount to be determined by the Secretary of State, toward the cost of such housing. The Secretary may reduce such payments to the extent of income taxes paid on the value of the leased or rented quarters any payments made by employees to the Department of State for occupancy by them of living quarters leased or rented under this section shall be credited to the appropriation, fund, or account utilized by the Secretary of State for such lease or rental or to the appropriation, fund, or account currently available for such purpose].

* * * * *

(4) *Living quarters and allowances provided under this section shall be considered for all purposes as authorized by chapter 9 of title I of the Foreign Service Act of 1980 and may not be provided to an employee who is occupying living quarters that are owned by such employee.*

* * * * *

CHAPTER 32—FOREIGN ASSISTANCE

SUBCHAPTER I—INTERNATIONAL DEVELOPMENT

PART I—DECLARATION OF POLICY; DEVELOPMENT ASSISTANCE AUTHORIZATIONS

§ 2151u. Private and voluntary organizations and cooperatives in overseas development

(a) Congressional finding of importance of participation by private and voluntary organizations

* * * * *

[(e) Continuation of support for programs in countries antedating prohibitions on assistance; national interest considerations; report to Congress

Prohibitions on assistance to countries contained in this chapter or any other Act shall not be construed to prohibit assistance by the agency primarily responsible for administering subchapter I of this chapter in support of programs of private and voluntary organizations and cooperatives already being supported prior to the date such prohibition becomes applicable. The President shall take into consideration, in any case in which statutory prohibitions on assistance would be applicable but for this subsection, whether continuation of support for such programs is in the national interest of the United States. If the President continues such support after such date, he shall prepare and transmit, not later than one year after such date, to the Speaker of the House of Representatives and to the chairman of the Committee on Foreign Relations of the Senate a report setting forth the reasons for such continuation.】

(e)(1) Restrictions contained in this or any other Act with respect to assistance for a country shall not be construed to restrict assistance in support of programs of nongovernmental organizations from—

(A) funds made available to carry out this chapter and chapters 10, 11, and 12 of part I and chapter 4 of part II; or
 (B) funds made available for economic assistance activities under the Support for East European Democracy (SEED) Act of 1989 (22 U.S.C. 5401 et seq.).

(2) The President shall submit to Congress, in accordance with section 634A, advance notice of an intent to obligate funds under the authority of this subsection to furnish assistance in support of programs of nongovernmental organizations.

(3) Assistance may not be furnished through nongovernmental organizations to the central government of a country under the authority of this subsection, but assistance may be furnished to local, district, or subnational government entities under such authority.

(4) EXCEPTION.—This subsection shall not apply—

(A) with respect to section 620A of this Act or any comparable provision of law prohibiting assistance to countries that support international terrorism; or

(B) with respect to section 116 of this Act or any comparable provision of law prohibiting assistance to the government of a country that violates internationally recognized human rights.

* * * * *

SUBCHAPTER III—GENERAL AND ADMINISTRATIVE PROVISIONS

PART II—ADMINISTRATIVE PROVISIONS

§ 2385. Employment of personnel

(a) Authorization

* * * * *

(j) Reemployment of annuitants under the Civil Service Retirement System and the Federal Employees' Retirement System

(1)(A) * * *

(B) The authority of the Administrator under subparagraph (A) shall terminate on **October 1, 2010** *October 1, 2012*. An annuitant reemployed pursuant to such authority prior to such termination date may be employed for a period ending not later than one year after such date.

* * * * *

CHAPTER 36—MIGRATION AND REFUGEE ASSISTANCE

§ 2601. Refugees and migration

(a) * * *

* * * * *

(c) United States Emergency Refugee and Migration Assistance Fund; appropriations

(1) Whenever the **President** *Secretary of State* determines it to be important to the national interest he is authorized to furnish on such terms and conditions as he may determine assistance

under this chapter for the purpose of meeting unexpected urgent refugee and migration needs.

(2) There is established a United States Emergency Refugee and Migration Assistance Fund to carry out the purposes of this section. There is authorized to be appropriated to the President from time to time such amounts as may be necessary for the fund to carry out the purposes of this section, except that no amount of funds may be appropriated which, when added to amounts previously appropriated but not yet obligated, would cause such amounts to exceed **[\$100,000,000] \$200,000,000**. Amounts appropriated hereunder shall remain available until expended.

* * * * *

CHAPTER 38—DEPARTMENT OF STATE

§ 2733. Reemployment of annuitants under the Civil Service Retirement System and Federal Employees' Retirement System

(a) Authority

(1) In general

* * * * *

(2) Termination of authority

The authority of the Secretary under paragraph (1) shall terminate on October 1, **[2010] 2012**. An annuitant reemployed pursuant to such authority prior to such termination date may be employed for a period ending not later than one year after such date.

* * * * *

CHAPTER 39—ARMS EXPORT CONTROL

SUBCHAPTER II—FOREIGN MILITARY SALES AUTHORIZATION

§ 2763. Credit sales

(a) Financing procurement of defense articles and services, and design and construction services

The President is authorized to finance the procurement of defense articles, defense services, and design and construction services by friendly foreign countries and international organizations, on such terms and conditions as he may determine consistent with the requirements of this section. Notwithstanding any other provision of law, and subject to the regular notification requirements of the Committees on Appropriations, the authority of this section may be used to provide financing to Israel **[and Egypt]**, *Egypt*, and *NATO and major non-NATO allies* for the procurement by leasing (including leasing with an option to purchase) of defense articles from United States commercial suppliers, not including Major Defense Equipment (other than helicopters and other types of aircraft having possible civilian application), if the President determines that there are compelling foreign policy or national security rea-

sons for those defense articles being provided by commercial lease rather than by government-to-government sale under this chapter.

* * * * *

CHAPTER 52—FOREIGN SERVICE

SUBCHAPTER VIII—FOREIGN SERVICE RETIREMENT AND DISABILITY

§ 4064. Reemployment

(a) * * *

* * * * *

(g) Waiver of annuity limitations

(1) * * *

(A) * * *

(B) **[(to facilitate the assignment of persons to Iraq and Afghanistan or to posts vacated by members of the Service assigned to Iraq and Afghanistan,)]** if the annuitant is employed in a position for which there is exceptional difficulty in recruiting or retaining a qualified employee; or

* * * * *

[(2)(A)] The authority of the Secretary to waive the application of subsections (a) through (d) for an annuitant pursuant to subparagraph (B) of paragraph (1), or to grant authority to the head of an Executive agency to waive the application of such subsections to an annuitant under such subparagraph, shall terminate on October 1, 2009. An annuitant reemployed pursuant to such authority prior to such termination date may be employed for a period ending not later than one year after such date.

[(B)] The authority of the Secretary to waive the application of subsections (a) through (d) for an annuitant pursuant to subparagraph (C)(i) of paragraph (1) shall terminate on September 30, 2009.

[(C)] The authority of the Secretary to waive the application of subsections (a) through (d) for an annuitant pursuant to subparagraph (C)(ii) of paragraph (1) shall terminate on September 30, 2009.

[(3)] (2) The Secretary should prescribe procedures for the exercise of any authority under paragraph (1)(B), including criteria for any exercise of authority and procedures for a delegation of authority.

* * * * *

CHAPTER 71—UNITED STATES INTERNATIONAL BROADCASTING

§ 6208. Radio Free Asia

(a) Authority

* * * * *

(f) Sunset provision

The Board may not make any grant for the purpose of operating Radio Free Asia after [September 30, 2010] *September 30, 2011*.

* * * * *

CHAPTER 73—INTERNATIONAL RELIGIOUS FREEDOM

SUBCHAPTER I—DEPARTMENT OF STATE ACTIVITIES

§ 6412. Reports

(a) * * *

* * * * *

(b) Annual Report on International Religious Freedom

(1) Deadline for submission

On [September 1] *April 1* of each year or the first day thereafter on which the appropriate House of Congress is in session, the Secretary of State, with the assistance of the Ambassador at Large, and taking into consideration the recommendations of the Commission, shall prepare and transmit to Congress an Annual Report on International Religious Freedom supplementing the most recent Human Rights Reports by providing additional detailed information with respect to matters involving international religious freedom. Each Annual Report shall contain the following:

* * * * *

CHAPTER 81—INTERNATIONAL CRIMINAL COURT

SUBCHAPTER I—GENERAL PROVISIONS

§ 7401. Restriction relating to United States accession to the International Criminal Court

(a) Prohibition

* * * * *

(b) Prohibition on use of funds

None of the funds authorized to be appropriated by this or any other Act may be obligated for use [by, or for support of, the International Criminal Court] *in a manner inconsistent with the American Servicemembers' Protection Act of 2002 (22 U.S.C. 7421, et seq.)* unless the United States has become a party to the Court pursuant to a treaty made under Article II, section 2, clause 2 of the Constitution of the United States on or after November 29, 1999.

* * * * *

CHAPTER 84—MILLENNIUM CHALLENGE

§ 7705. Candidate countries

(a) Low income countries

(1) [Fiscal year 2004] *In general*

A country shall be a candidate country for purposes of eligibility for assistance ~~for fiscal year 2004~~ *for a fiscal year* if—

(A) ~~the country is eligible for assistance from the International Development Association, and the per capita income of the country is equal to or less than the historical ceiling of the International Development Association for that year, as defined by the International Bank for Reconstruction and Development; and~~ *The country has a per capita income equal to or below the World Bank's lower middle income country threshold for the fiscal year involved and is among the 75 lowest per capita income countries as identified by the World Bank; and*

(B) subject to paragraph (3), the country is not ineligible to receive United States economic assistance under part I of the Foreign Assistance Act of 1961 [22 U.S.C. 2151 et seq.] by reason of the application of any provision of the Foreign Assistance Act of 1961 [22 U.S.C. 2151 et seq.] or any other provision of law.

[(2) Fiscal year 2005 and subsequent fiscal years

~~A country shall be a candidate country for purposes of eligibility for assistance for fiscal year 2005 or a subsequent fiscal year if—~~

~~[(A) the per capita income of the country is equal to or less than the historical ceiling of the International Development Association for the fiscal year involved, as defined by the International Bank for Reconstruction and Development; and~~

~~[(B) the country meets the requirements of paragraph (1)(B).]~~

* * * * *

(b) Lower middle income countries

(1) In general

In addition to countries described in subsection (a), a country shall be a candidate country for purposes of eligibility for assistance for fiscal year 2006 or a subsequent fiscal year if the country—

~~[(A) is classified as a lower middle income country in the then most recent edition of the World Development Report for Reconstruction and Development published by the International Bank for Reconstruction and Development and has an income greater than the historical ceiling for International Development Association eligibility for the fiscal year involved; and] *has a per capita income equal to or below the World Bank's lower middle income country threshold for the fiscal year involved and is not among the 75 lowest per capita income countries as identified by the World Bank; and*~~

~~(B) meets the requirements of subsection (a)(1)(B).~~

(2) Limitation

The total amount of assistance provided to countries described in paragraph (1) for fiscal year 2006 or any subsequent fiscal year may not exceed 25 percent of the total amount of assistance provided to all countries under section 7704 of this title for fiscal year 2006 or the subsequent fiscal year, as the case may be.

(c) Identification by the Board

The Board shall identify whether a country is a candidate country for purposes of this section.

(d) INCOME CLASSIFICATION TRANSITION.—Any country with a per capita income that changes in a given fiscal year such that the country would be reclassified in that fiscal year from a low income country to a lower middle income country or from a lower middle income country to a low income country shall retain its candidacy status in its former income classification for the fiscal year of the country's transition and the two subsequent fiscal years.

* * * * *

§ 7708. Millennium Challenge Compact

(a) Compact

* * * * *

[(j) Duration of Compact

][The duration of a Compact shall not exceed 5 years.]

(j) EXTENSION OF COMPACT.—

(1) IN GENERAL.—Except as provided under paragraph (2), the duration of a Compact shall not exceed 5 years.

(2) EXCEPTION.—The duration of a Compact may be extended beyond 5 years if the Board—

(A) determines that a project included in the Compact cannot be completed within 5 years; and

(B) approves an extension of the Compact that does not extend the total duration of the Compact beyond 7 years.

(3) CONGRESSIONAL NOTIFICATION.—Not later than 15 days before the date on which the Board is scheduled to vote on the extension of a Compact beyond 5 years pursuant to paragraph (2), the Board, acting through the Chief Executive Officer, shall—

(A) notify the Committee on Appropriations and the Committee on Foreign Relations of the Senate, and the Committee on Appropriations and the Committee on Foreign Affairs of the House of Representatives, of its intent to approve such extension; and

(B) provide such committees with a detailed explanation for the determination and approval described in paragraph (2).

[(k) Subsequent Compacts

][An eligible country and the United States may enter into and have in effect only one Compact at any given time under this section. An eligible country and the United States may enter into one or more subsequent Compacts in accordance with the requirements of this chapter after the expiration of the existing Compact.]

(k) *CONCURRENT AND SUBSEQUENT COMPACTS.*—

(1) *IN GENERAL.*—Subject to paragraph (2), and in accordance with the requirements of this title, an eligible country and the United States may enter into and have in effect concurrent and/or subsequent Compacts.

(2) *REQUIREMENTS.*—An eligible country and the United States may enter into concurrent or subsequent Compacts if the Board determines that such country—

(A) is making significant, consistent progress in implementing the terms of its existing Compact(s) and supplementary agreements to such Compact(s); and

(B) will contribute, in the case of an Low Income Country as defined in section 606(a), not less than a 10 percent contribution of the total amount agreed upon for a subsequent Compact, or in the case of an Lower Middle Income Country (LMIC) as defined in section 606(b), a 15 percent contribution for a subsequent Compact.

(3) *FUNDING.*—Millennium Challenge Corporation (MCC) shall commit any funding for a concurrent Compact at the time it funds the Compact.

(4) *TIMING.*—A concurrent Compact shall be signed not later than 2 years after the signing of the earlier compact.

(5) *LIMITATION ON COMPACTS.*—The MCC shall provide no more than 15 years of compact funding to any country.

FOREIGN ASSISTANCE ACT OF 1961 (PUBLIC LAW 87-195)

SEC. 104C. ASSISTANCE TO COMBAT MALARIA.

(a) * * *

* * * * *

(d) *COORDINATION.*—In carrying out this section, the President shall coordinate with the World Health Organization, the Global Fund to Fight AIDS, Tuberculosis, and Malaria, the Department of Health and Human Services (the Centers for Disease Control and Prevention and the National Institutes of Health), and other organizations with respect to the development and implementation of a comprehensive malaria control program.

SEC. 104D. ELIGIBILITY FOR ASSISTANCE.

Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance authorized under sections 104, 104A, 104B, and 104C—

(1) a foreign nongovernmental organization shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organization with non-United States Government funds if such services are permitted in the country in which they are being provided and would not violate United States law if provided in the United States; and

(2) a foreign nongovernmental organization shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other

than those that apply to United States nongovernmental organizations receiving assistance under this part.

* * * * *

【SEC. 494. DISASTER RELIEF ASSISTANCE.—There is authorized to be appropriated, in addition to other sums available for such purposes, \$65,000,000 for use by the President for disaster relief and emergency recovery needs in Pakistan, and Nicaragua, under such terms and conditions as he may determine, such sums to remain available until expended.

【SEC. 495. CYPRUS RELIEF AND REHABILITATION.—The President is authorized to furnish assistance, on such terms and conditions as he may determine, for the relief and rehabilitation of refugees and other needy people in Cyprus. There is authorized to be appropriated for the purposes of this section, in addition to amounts otherwise available for such purposes, \$40,000,000. Such amount is authorized to remain available until expended. Assistance under this section shall be provided in accordance with the policy and general authority contained in section 491.

【SEC. 495B. ITALY RELIEF AND REHABILITATION.—(a) In addition to amounts otherwise available for such purpose, there is authorized to be appropriated \$25,000,000 for the fiscal year 1976 to furnish assistance under this chapter for the relief and rehabilitation of the people who have been victimized by the recent earthquake in Italy. Amounts appropriated under this section are authorized to remain available until expended.

【(b) There are authorized to be appropriated to the President \$30,000,000 for the fiscal year 1978 for relief, rehabilitation, and reconstruction assistance, in accordance with the provisions of section 491 and on such terms and conditions as he may determine, for the people who have been victimized by the recent earthquakes in Italy. Amounts appropriated under this subsection are authorized to remain available until expended.

【(c) Obligations incurred prior to the date of enactment of this section against other appropriations or accounts for the purpose of providing relief and rehabilitation assistance to the people of Italy may be charged to the appropriations authorized under this section.

【(d)(1) The Congress recognizes that prompt United States assistance is necessary to alleviate the human suffering arising from the earthquakes in southern Italy in late 1980. Accordingly, there are authorized to be appropriated to the President, in addition to amounts otherwise available for such purpose, \$50,000,000 for the fiscal year 1981 for relief, rehabilitation, and reconstruction assistance for the victims of those earthquakes. Such assistance shall be provided in accordance with the policies and general authorities of section 491 and on such terms and conditions as the President may determine.

【(2) Amounts appropriated under this subsection are authorized to remain available until expended.

【(3) Obligations incurred against other appropriations or accounts for the purpose of providing relief, rehabilitation, and reconstruction assistance for the victims of the late 1980 earthquakes in southern Italy may be charged to appropriations, enacted after

those obligations were incurred, for assistance for that purpose under this chapter.]

[SEC. 495C. LEBANON RELIEF AND REHABILITATION.—(a) The Congress, recognizing that prompt United States assistance is necessary to alleviate the human suffering arising from the civil strife in Lebanon and to restore the confidence of the people of Lebanon, authorizes the President to furnish assistance, on such terms and conditions as he may determine, for the relief and rehabilitation of refugees and other needy people in Lebanon.

[(b) There is authorized to be appropriated to the President for the purposes of this section, in addition to amounts otherwise available for such purposes, \$20,000,000, which amount is authorized to remain available until expended.

[(c) Assistance under this section shall be provided in accordance with the policies and general authority contained in section 491.

[(d) Obligations incurred prior to the date of enactment of this section against other appropriations or accounts for the purpose of providing relief and rehabilitation assistance to the people of Lebanon may be charged to the appropriations authorized under this section.

[(e) * * * [Repealed—1978]]

[SEC. 495D. ROMANIAN RELIEF AND REHABILITATION.—(a) The Congress, recognizing that prompt United States assistance is necessary to alleviate the human suffering arising from recent earthquakes in Romania, authorizes the President to furnish assistance, on such terms and conditions as he may determine, for the relief and rehabilitation of refugees and other earthquake victims in Romania.

[(b) There are hereby authorized to be appropriated to the President for the fiscal year 1977, notwithstanding any other provisions of this Act, in addition to amounts otherwise available for such purposes, not to exceed \$20,000,000, which amount is authorized to remain available until expended.

[(c) Assistance under this section shall be provided in accordance with the policies and general authority contained in section 491.

[(d) Obligations incurred prior to the date of enactment of this section against other appropriations or accounts for the purpose of providing relief and rehabilitation assistance to the people of Romania may be charged to the appropriations authorized under this section.

[(e) * * * [Repealed—1981]]

[(f) Nothing in this section shall be interpreted as endorsing any measure undertaken by the Government of Romania which would suppress human rights as defined in the Conference on Security and Co-operation in Europe (Helsinki) Final Act and the United Nations Declaration on Human Rights, or as constituting a precedent for or commitment to provide United States development assistance to Romania, and the Romanian Government shall be so notified when aid is furnished under this section.]

[SEC. 495E. TURKEY RELIEF, REHABILITATION, AND RECONSTRUCTION.—The President is requested to use up to \$10,000,000 of the funds made available under section 492 of this Act to provide

relief, rehabilitation, and reconstruction assistance to the victims of the recent earthquakes in Turkey.】

【SEC. 495F. AFRICAN REHABILITATION AND RESETTLEMENT.—

(a) The Congress recognizes that United States assistance is necessary to help developing countries in Africa meet the longer term rehabilitation and resettlement needs of displaced persons and other innocent victims of civil strife. Therefore, the President is authorized to furnish assistance, on such terms and conditions as he may determine, for the longer term rehabilitation and resettlement needs of such victims. Funds for this purpose should be used to assist African governments in providing semipermanent housing, potable water supply systems, and sanitary facilities which are generally not provided by existing refugee relief agencies.

【(b) There are authorized to be appropriated to the President for the purposes of this section, in addition to amounts otherwise available for such purposes, \$15,000,000 for the fiscal year 1981. Amounts appropriated under this subsection are authorized to remain available until expended.

【(c) Assistance under this section shall be provided in accordance with the policies and general authorities contained in section 491.】

【SEC. 495G. SPECIAL CARIBBEAN HURRICANE RELIEF ASSISTANCE.—The President is authorized to furnish assistance, on such terms and conditions as he may determine, for disaster relief and reconstruction in the Caribbean to assist in alleviating the human suffering caused by recent hurricanes in that region. In addition to amounts otherwise available for such purposes, there is authorized to be appropriated for purposes of this section \$25,000,000 for the fiscal year 1980, which amount is authorized to remain available until expended. Assistance under this section shall be provided in accordance with the policies and general authorities contained in section 491.】

【SEC. 495H. CAMBODIAN DISASTER RELIEF ASSISTANCE.—(a) The Congress recognizes that prompt United States assistance is necessary to alleviate the human suffering arising from famine and disease in Cambodia. Accordingly, the President is authorized to furnish assistance, on such terms and conditions as he may determine, for disaster relief to alleviate the suffering of the victims of famine and disease in Cambodia. Assistance provided under this section shall be for humanitarian purposes and limited to the civilian population, with emphasis on providing food, medicine and medical care, clothing, temporary shelter, transportation for emergency supplies and personnel, and similar assistance to save human lives.

【(b) Assistance provided under this section or any other provision of law to alleviate the human suffering caused by famine and disease in Cambodia shall be provided, to the maximum extent practicable, through international agencies and private voluntary organizations such as (among others) the World Relief Committee, World Medical Missions, Inc., Cama Services, World Vision, Food for the Hungry, Thailand Baptist Mission, Catholic Relief Services, Oxfam, and the International Rescue Committee.

【(c)(1) In providing assistance under this section, the President shall satisfy himself that adequate procedures have been estab-

lished to ensure that such assistance reaches the innocent victims of famine and disease for whom it is intended. Such procedures shall include end use monitoring of deliveries on a periodic basis by individuals having freedom of movement where the assistance is being distributed within Cambodia.

[(2) * * * [Repealed—1981]

[(d)(1) In addition to amounts otherwise available for such purposes, there is authorized to be appropriated for purposes of this section \$30,000,000 for the fiscal year 1980, which amount is authorized to remain available until expended.

[(2) Obligations incurred, prior to the enactment of appropriations to carry out this section, against other appropriations or accounts for the purpose of alleviating the human suffering caused by famine and disease in Cambodia may be charged to the appropriations authorized by paragraph (1) of this subsection.

[(3) The President may exercise the authority of section 610(a) of this Act (without regard to the 20 percent limitation contained in that section on increases in accounts) in order to transfer, for use in carrying out this section, up to \$30,000,000 of the funds made available for the fiscal year 1980 to carry out other provisions of this Act.

[(4) Priority shall be given in allocating assistance under the Food for Peace Act to furnishing agricultural commodities for use in carrying out this section.

[(e) Assistance under this section shall be provided in accordance with the policies and utilizing the general authorities provided in section 491.]

[SEC. 495I. ASSISTANCE FOR DISPLACED PERSONS IN CENTRAL AMERICA.—(a)(1) The Congress recognizes that prompt United States assistance is necessary to help meet the basic human needs of persons displaced by strife in El Salvador. Therefore, the President is authorized to furnish assistance, on such terms and conditions as he may determine, to help alleviate the suffering of these displaced persons. Assistance provided under this section shall be for humanitarian purposes, with emphasis on the provision of food, medicine, medical care, and shelter and, where possible, implementation of other relief and rehabilitation activities. The Congress encourages the use, where appropriate of the services of private and voluntary organizations and international relief agencies in the provision of assistance under this section.

[(2) The Congress understands that the country of Belize has expressed interest and willingness in the resettlement in its territory of Haitian nationals who desire to settle in Belize. Therefore, the President is authorized to furnish assistance, on such terms and conditions as he may determine, to assist the Government of Belize in the resettlement of Haitian nationals in the national territory of Belize.

[(b) There are authorized to be appropriated to the President for the purposes of this section, in addition to amounts otherwise available for such purposes, \$5,000,000 for the fiscal year 1982 and \$5,000,000 for the fiscal year 1983. Amounts appropriated under this section are authorized to remain available until expended.

[(c) Assistance under this section shall be provided in accordance with the policies and utilizing the general authorities provided in section 491.]

[SEC. 495J. LEBANON EMERGENCY RELIEF, REHABILITATION, AND RECONSTRUCTION ASSISTANCE.—(a) The Congress recognizes that prompt United States assistance is necessary to alleviate the human suffering and resettlement needs of the innocent victims of recent strife in Lebanon. Therefore, the President is authorized to furnish assistance, on such terms and conditions as he may determine, for the relief, rehabilitation, and reconstruction needs of such victims. Assistance provided under this section shall emphasize the provision of food, medicine, clothing, shelter, and water supply systems, and similar efforts to ameliorate the suffering of the people in Lebanon.

[(b) In addition to amounts otherwise available for such purpose, there is authorized to be appropriated to the President \$50,000,000 to carry out this section. Amounts appropriated under this subsection are authorized to remain available until expended.]

[(c) Assistance under this section shall be furnished in accordance with the policies and general authorities contained in section 491.]

[SEC. 495K. AFRICAN FAMINE ASSISTANCE.—

[(a) **AUTHORIZATION OF ASSISTANCE.—**The President is authorized to provide assistance for famine relief, rehabilitation, and recovery in Africa. Assistance under this section shall be provided for humanitarian purposes and shall be provided on a grant basis. Such assistance shall include—

[(1) relief, rehabilitation, and recovery projects to benefit the poorest people, including the furnishing of seeds for planting, fertilizer, pesticides, farm implements, farm animals and vaccine and veterinary services to protect livestock upon which people depend, blankets, clothing, and shelter, disease prevention and health care projects, water projects (including water purification and well-drilling), small-scale agricultural projects, and food protection and preservation projects; and

[(2) projects to meet emergency health needs, including vaccinations.

[(b) **USES OF FUNDS.—**

[(1) **PRIVATE AND VOLUNTARY ORGANIZATIONS AND INTERNATIONAL ORGANIZATIONS.—**Funds authorized to be appropriated by this section shall be used primarily for grants to private and voluntary organizations and international organizations.

[(2) **EMERGENCY HEALTH PROJECTS.—**A significant portion of the funds authorized to be appropriated by this section shall be used for emergency health projects pursuant to subsection (a)(2).

[(3) **MANAGEMENT SUPPORT ACTIVITIES.—**Of the amount authorized to be appropriated by this section, \$2,500,000 shall be transferred to the “Operating Expenses of the Agency for International Development” account. These funds shall be used for management support activities associated with the planning, monitoring, and supervision of emergency food and disaster assistance provided in those countries in Africa described

in section 5(a) of the African Famine Relief and Recovery Act of 1985.

[(c) AUTHORIZATION OF APPROPRIATIONS.—In addition to the amounts otherwise available for such purpose, there are authorized to be appropriated \$137,500,000 for the fiscal year 1985 for use in providing assistance under this section.

[(d) POLICIES AND AUTHORITIES TO BE APPLIED.—Assistance under this section shall be furnished in accordance with the policies and general authorities contained in section 491.]

* * * * *

CHAPTER 1—GENERAL PROVISIONS

SEC. [620J.] 620M LIMITATION ON ASSISTANCE TO SECURITY FORCES.

(a) IN GENERAL.—No assistance shall be furnished under this Act or the Arms Export Control Act to any unit of the security forces of a foreign country if the Secretary of State has credible [evidence] information that such unit has committed [gross violations] *a gross violation* of human rights.

* * * * *

(c) * * *

* * * * *

(d) CREDIBLE INFORMATION.—*Not later than 180 days after the enactment of this section, the Secretary shall—*

(1) *develop procedures to ensure that information about gross violations of human rights by units of the security forces of a foreign country is gathered and received (including from United States Government sources and from individuals and organizations outside the United States Government), preserved, investigated, and evaluated;*

(2) *develop procedures to positively identify the unit involved when credible information of a gross violation exists but the identity of the unit is lacking; and*

(3) *describe the procedures in a report to the Committees on Appropriations, the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives.*

* * * * *

IMMIGRATION AND NATIONALITY ACT

TITLE II—IMMIGRATION

CHAPTER 2—QUALIFICATIONS FOR ADMISSION OF ALIENS; TRAVEL CONTROL OF CITIZENS AND ALIENS

SEC. 212. (a) CLASSES OF ALIENS INELIGIBLE FOR VISAS OR ADMISSION.—Except as otherwise provided in this Act, aliens who are inadmissible under the following paragraphs are ineligible to receive visas and ineligible to be admitted to the United States:

(1) HEALTH-RELATED GROUNDS.—

* * * * *

(10) MISCELLANEOUS.—

(A) PRACTICING POLYGAMISTS.— * * *

* * * * *

(C) INTERNATIONAL CHILD ABDUCTION.—

(i) IN GENERAL.— * * *

* * * * *

(iii) EXCEPTIONS.—Clauses (i) and (ii) shall not apply—

(I) to a government official of the United States who is acting within the scope of his or her official duties; *or*

(II) to a government official of any foreign government if the official has been designated by the Secretary of State at the Secretary's sole and unreviewable discretion[; or].

[(III) so long as the child is located in a foreign state that is a party to the Convention on the Civil Aspects of International Child Abduction, done at The Hague on October 25, 1980.]

ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE DETERMINATIONS

SEC. 599D. (a) * * *

(b) ESTABLISHMENT OF CATEGORIES.—

(1) * * *

* * * * *

(3) Within the number of admissions of refugees allocated for fiscal year [2010] 2010, and 2011 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

* * * * *

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2010] 2011.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2010] 2011.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2010] 2011.

* * * * *

ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) * * *

* * * * *

(b) * * *

(1) * * *

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, **[2010]** *2011*, after being denied refugee status.

OMNIBUS CONSOLIDATED AND EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT, 1999, PUBLIC LAW 105-277

TITLE IV—DEPARTMENT OF STATE AND RELATED AGENCIES

DEPARTMENT OF STATE

GENERAL PROVISIONS—DEPARTMENT OF STATE AND RELATED AGENCIES

SEC. 410. (a)(1)(A) Notwithstanding any other provision of law and subject to subparagraph (B), the Secretary of State and the Attorney General shall impose, for the processing of any application for the issuance of a machine readable combined border crossing card and nonimmigrant visa under section 101(a)(15)(B) of the Immigration and Nationality Act, **[a fee of \$13]** *a fee of not to exceed half the amount of the fee that would otherwise apply for processing a machine readable combined border crossing identification card and non-immigrant visa, and may be increased not more than 25 percent in a fiscal year* (for recovery of the costs of manufacturing the combined card and visa) in the case of any alien under 15 years of age where the application for the machine readable combined border crossing card and nonimmigrant visa is made in Mexico by a citizen of Mexico who has at least one parent or guardian who has a visa under such section or is applying for a machine readable combined border crossing card and nonimmigrant visa under such section as well.

* * * * *

TITLE XV—AGENCY FOR INTERNATIONAL DEVELOPMENT

CHAPTER 3—AUTHORITIES OF THE SECRETARY OF STATE

SEC. 1523. ASSISTANCE PROGRAMS COORDINATION AND OVERSIGHT.

(a) AUTHORITY OF THE SECRETARY OF STATE.—

* * * * *

(d) AUTHORITY TO PROVIDE PERSONNEL OF THE AGENCY FOR INTERNATIONAL DEVELOPMENT.—The Administrator of the Agency for International Development is authorized to detail to the Department of State on a **[nonreimbursable]** *reimbursable* basis such personnel employed by the Agency as the Secretary of State may require to carry out this section.

**IMPLEMENTING RECOMMENDATIONS OF THE 9/11
COMMISSION ACT, 2007, PUBLIC LAW 110-53**

ADVANCE DEMOCRATIC VALUES, ADDRESS NONDEMO-
CRATIC COUNTRIES, AND ENHANCE DEMOCRACY ACT OF
2007

**TITLE XXI—ADVANCING DEMOCRATIC
VALUES**

SEC. 2143. PERSONNEL POLICIES AT THE DEPARTMENT OF STATE.

In addition to the awards and other incentives already imple-
mented, the Secretary [should increase] *shall establish* incentives
for members of the Foreign Service and other employees of the De-
partment who take assignments relating to the promotion of de-
mocracy and the protection of human rights, including the fol-
lowing:

**CONSOLIDATED APPROPRIATIONS ACT, 2008, PUBLIC
LAW 110-161**

DIVISION J—DEPARTMENT OF STATE, FOREIGN OPER-
ATIONS, AND RELATED PROGRAMS APPROPRIATIONS
ACT, 2008

GENERAL PROVISIONS—THIS TITLE

PEACEKEEPING ASSESSMENT

SEC. 113. Section 404(b)(2)(B) of the Foreign Relations Author-
ization Act, Fiscal Years 1994 and 1995, (22 U.S.C. 287e note) is
amended at the end by adding the following: [“(v) For assessments
made during calendar years 2010 and 2011, 27.1 percent.”] *(v) For
assessments made during calendar years 2010 and 2011, 27.3 per-
cent.*

**OMNIBUS APPROPRIATIONS ACT, 2009, PUBLIC LAW
111-8**

DIVISION H—DEPARTMENT OF STATE, FOREIGN OPER-
ATIONS, AND RELATED PROGRAMS APPROPRIATIONS
ACT, 2009

TITLE VII

GENERAL PROVISIONS

COLOMBIA

SEC. 7046. (a) FUNDING.—

* * * * *

(b) ASSISTANCE FOR THE ARMED FORCES.—

(1) FUNDING.— * * *

(A) * * *

(B) Up to 15 percent of such funds may be obligated only after the Secretary of State consults with, and subsequently certifies and submits a written report to, the Committees on Appropriations that—

[(i) The Government of Colombia is suspending, and investigating and prosecuting in the civilian justice system, those members of the Colombian Armed Forces, of whatever rank, who have been credibly alleged to have committed violations of internationally recognized human rights, including extra-judicial killings, or to have aided, abetted or benefited from paramilitary organizations or successor armed groups, and the Colombian Armed Forces are cooperating fully with civilian prosecutors and judicial authorities in such cases.]

(i) The Colombian Armed Forces are suspending those members, of whatever rank, who have been credibly alleged to have violated internationally recognized human rights, or to have aided, abetted or benefited from paramilitary organizations or successor armed groups; all such cases are promptly referred to civilian jurisdiction for investigation and prosecution, and the Colombian Armed Forces are no longer opposing civilian judicial jurisdiction in such cases; and the Colombian Armed Forces are cooperating fully with civilian prosecutors and judicial authorities.

* * * * *

[(iv) The Government of Colombia is respecting the rights of Colombia's indigenous and Afro-Colombian communities, and the Colombian Armed Forces are implementing procedures to distinguish between civilians, including displaced persons, and combatants in their operations.]

(iv) The Government of Colombia is respecting the rights of human rights defenders, journalists, trade unionists, and other social activists, and the rights and territory of indigenous and Afro-Colombian communities; and the Colombian Armed Forces are implementing procedures to distinguish between civilians, including displaced persons, and combatants, in their operations.

(2) The balance of such funds may be obligated after [July 31, 2009] *July 31, 2011*, if, prior to such obligation, the Secretary of State consults with, and submits a written certification to, the Committees on Appropriations that the Government of Colombia is continuing to meet the requirements described in paragraph (1) and is conducting vigorous operations to strengthen civilian institutions and respect for internationally recognized human rights in areas under the influence of paramilitary organizations or successor armed groups and guerrilla organizations.

* * * * *

(c) CONSULTATIVE PROCESS.—Not later than 60 days after the date of enactment of this Act, and every 180 days thereafter until **【September 30, 2009】** *September 30, 2011*, the Secretary of State shall consult with Colombian and internationally recognized human rights organizations regarding progress in meeting the requirements contained in subsection (b)(1).

(d) ASSISTANCE FOR REINTEGRATION OF FORMER COMBATANTS.—

(1) AVAILABILITY OF FUNDS.—Of the funds appropriated in this Act under the heading “Economic Support Fund”, up to **【\$16,769,000】** *17,000,000* may be made available in **【fiscal year 2009】** *fiscal year 2011* for assistance for the reintegration of former members of foreign terrorist organizations (FTOs) or other illegal armed groups in Colombia, if the Secretary of State consults with and makes a certification described in paragraph (2) to the Committees on Appropriations prior to the initial obligation of amounts for such assistance for the fiscal year involved.

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC.
308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee guidance ¹	Amount of bill	Committee guidance ¹	Amount of bill
Comparison of amounts in the bill with Committee spending guidance to its subcommittees for 2011: Subcommittee on State, Foreign Operations, and Related Programs:				
Mandatory	NA	159	NA	² 159
Discretionary	54,056	54,056	NA	² 51,436
Projection of outlays associated with the recommendation:				
2011				³ 24,246
2012				15,083
2013				8,164
2014				3,699
2015 and future years				2,763
Financial assistance to State and local governments for 2011		NA		NA

¹ There is no section 302(a) allocation to the Committee on Appropriations for fiscal year 2011.

² Includes outlays from prior-year budget authority.

³ Excludes outlays from prior-year budget authority.

NA: Not applicable.

DISCLOSURE OF CONGRESSIONALLY DIRECTED SPENDING ITEMS

The Constitution vests in the Congress the power of the purse. The Committee believes strongly that Congress should make the decisions on how to allocate the people's money.

As defined in Rule XLIV of the Standing Rules of the Senate, the term "congressionally directed spending item" means a provision or report language included primarily at the request of a Senator, providing, authorizing, or recommending a specific amount of discretionary budget authority, credit authority, or other spending authority for a contract, loan, loan guarantee, grant, loan authority, or other expenditure with or to an entity, or targeted to a specific State, locality or congressional district, other than through a statutory or administrative, formula-driven, or competitive award process.

For each item, a Member is required to provide a certification that neither the Member nor the Senator's immediate family has a pecuniary interest in such congressionally directed spending item. Such certifications are available to the public on the website of the Senate Committee on Appropriations (www.appropriations.senate.gov/senators.cfm).

Neither the Committee recommendation nor this report contains any congressionally directed spending items, limited tax benefits, nor limited tariff benefits as defined in rule XLIV.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2010 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2011
[In thousands of dollars]

Item	2010 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2010 appropriation	Budget estimate
TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY					
DEPARTMENT OF STATE					
Administration of Foreign Affairs					
Diplomatic and consular programs	6,640,786	7,981,500	7,919,000	+ 1,278,214	- 62,500
Agency acquisition workforces (Sec. 7059)	(3,021)	(3,021)	(2,000)	(+ 2,000)	(- 1,021)
Worldwide security protection	1,586,214	1,560,700	1,681,000	+ 94,786	+ 120,300
Total, Diplomatic and consular programs	8,227,000	9,542,200	9,600,000	+ 1,373,000	+ 57,800
Appropriations	(8,227,000)	(9,542,200)	(9,600,000)	(+ 1,373,000)	(+ 57,800)
Emergency appropriations					
Civilian stabilization initiative	120,000	184,000	50,000	- 70,000	- 134,000
Capital investment fund	139,000	144,100	139,000		- 5,100
Office of Inspector General	100,000	120,152	115,000	+ 15,000	- 5,152
Educational and cultural exchange programs	635,000	633,200	654,277	+ 19,277	+ 21,077
Representation allowances	8,175	8,175	8,175		
Protection of foreign missions and officials	28,000	27,200	31,500	+ 3,500	+ 4,300
Embassy security, construction, and maintenance	876,850	857,300	914,082	+ 37,232	+ 56,782
Worldwide security upgrades	847,300	824,200	934,082	+ 86,782	+ 109,882
Total, Embassy security	1,724,150	1,681,500	1,848,164	+ 124,014	+ 166,664
Emergencies in the diplomatic and consular service	10,000	11,000	11,000	+ 1,000	
Buying Power maintenance account	8,500			- 8,500	
Repatriation Loans Program Account:					
Direct loans subsidy	739	739	739		
Administrative expenses	711	711	711		
Total, Repatriation loans program account	1,450	1,450	1,450		

Payment to the American Institute in Taiwan	21,174	21,420	21,420	21,420	.....	.....
Payment to the Foreign Service Retirement and Disability Fund	158,900	158,900	158,900	158,900	.....	.....
Total, Administration of Foreign Affairs	11,181,349	12,533,297	12,533,886	12,533,886	+ 1,457,537	+ 105,589
Emergency appropriations .....	.....	.....	.....	.....	.....	.....
International Organizations						
Contributions to international organizations, current year assessment	1,682,500	1,595,430	1,575,430	1,575,430	- 107,070	- 20,000
Contributions for international peacekeeping activities, current year assessment	2,125,000	2,182,300	2,126,382	2,126,382	+ 1,382	- 55,918
Total, International Organizations	3,807,500	3,777,730	3,701,812	3,701,812	- 105,688	- 75,918
Appropriations	(3,807,500)	(3,777,730)	(3,701,812)	(3,701,812)	(- 105,688)	(- 75,918)
Emergency appropriations .....	.....	.....	.....	.....	.....	.....
International Commissions						
International Boundary and Water Commission, United States and Mexico:						
Salaries and expenses	33,000	47,431	47,431	47,431	+ 14,431	.....
Construction	43,250	26,900	26,900	26,900	- 16,350	.....
Total, International Commission	76,250	74,331	74,331	74,331	- 1,919	.....
Appropriations	76,250	74,331	74,331	74,331	- 1,919	.....
American sections, international commissions	12,608	12,355	12,655	12,655	+ 47	+ 300
International fisheries commissions	53,976	43,600	51,500	51,500	- 2,476	+ 7,900
Total, International commissions	142,834	130,286	138,486	138,486	- 4,348	+ 8,200
RELATED AGENCY						
Broadcasting Board of Governors						
International Broadcasting Operations	733,788	755,143	743,925	743,925	+ 10,137	- 11,218
Broadcasting capital improvements	12,622	13,635	6,875	6,875	- 5,747	- 6,760
Total, Broadcasting Board of Governors	746,410	768,778	750,800	750,800	+ 4,390	- 17,978
Appropriations	(746,410)	(768,778)	(750,800)	(750,800)	(+ 4,390)	(- 17,978)
Emergency appropriations .....	.....	.....	.....	.....	.....	.....
Related Programs						
The Asia Foundation	19,000	15,690	19,000	19,000	.....	+ 3,310
United States Institute of Peace operating expenses	49,220	46,550	44,050	44,050	- 5,170	- 2,500
Center for Middle Eastern-Western dialogue	875	840	840	840	- 35	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2010 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2011—Continued
[In thousands of dollars]

Item	2010 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2010 appropriation	Budget estimate
Eisenhower Exchange Fellowship program	500	500	500	.....	.....
Israel Arab scholarship program	375	375	375	.....	.....
East-West Center	23,000	11,400	23,100	+ 100	+ 11,700
National Endowment for Democracy	118,000	105,000	125,000	+ 7,000	+ 20,000
Total, Related Programs	210,970	180,355	212,865	+ 1,895	+ 32,510
OTHER COMMISSIONS					
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses	635	647	647	+ 12	.....
Commission on International Religious Freedom					
Salaries and expenses	4,300	4,400	4,300	.....	- 100
Commission on Security and Cooperation in Europe					
Salaries and expenses	2,610	2,715	2,715	+ 105	.....
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses	2,000	2,000	2,000	.....	.....
United States—China Economic and Security Review Commission					
Salaries and expenses	3,500	3,500	3,500	.....	.....
Total, title I, Department of State and Related Agency	16,102,108	17,403,708	17,456,011	+ 1,353,903	+ 52,303
Appropriations	(16,102,108)	(17,403,708)	(17,456,011)	(+ 1,353,903)	(+ 52,303)
Emergency appropriations .....	.....	.....	.....	.....	.....

TITLE II—ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
United States Agency for International Development					
Operating expenses of the U.S. Agency for International Development [USAID]	1,472,476	1,412,500	+ 23,700	— 59,976	
Agency acquisition workforces (Sec. 7058)	(3,530)	(2,500)	(+ 2,500)	(— 1,030)	
Civilian stabilization initiative					
Capital Investment Fund	173,000	173,000	— 30,000		
Operating expenses of the U.S. Agency for International Development Office of Inspector General	46,500	46,500	— 12,000		
Total, title II, Administration of Foreign Assistance	1,691,976	1,632,000	— 18,300	— 59,976	
Appropriations	(1,691,976)	(1,632,000)	(— 18,300)	(— 59,976)	
Emergency appropriations					
TITLE III—BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health and Child Survival:					
U.S. Agency for International Development	2,420,000	2,739,000	+ 319,000	— 274,000	
Department of State	5,359,000	5,500,000	+ 141,000		
(Global fund contribution)	(750,000)	(800,000)	(+ 50,000)	(+ 100,000)	
Total, Global Health and Child Survival	7,779,000	8,239,000	+ 460,000	— 274,000	
Appropriations	(7,779,000)	(8,239,000)	(+ 460,000)	(— 274,000)	
Emergency appropriations					
Development assistance	2,520,000	2,779,900	+ 259,900	— 200,996	
(Transfer out)		(— 35,000)	(— 35,000)		
Subtotal	2,520,000	2,779,900	+ 259,900	— 200,996	
International disaster assistance	845,000	861,000	+ 16,000	+ 300	
Transition initiatives	55,000	57,000	+ 2,000	+ 9,000	
Complex Crisis fund	50,000	57,000	+ 7,000	— 43,000	
Development Credit Authority:					
(By transfer)	(25,000)	(35,000)	(+ 10,000)		
Administrative expenses	8,600	8,300	— 300		
Economic support fund:					
Egypt	250,000	250,000			

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2010 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2011—Continued
[In thousands of dollars]

Item	2010 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2010 appropriation	Budget estimate
Other	6,087,000	7,561,982	6,907,000	+ 820,000	- 654,982
Total, Economic Support Fund	6,337,000	7,811,982	7,157,000	+ 820,000	- 654,982
Appropriations	(6,337,000)	(7,811,982)	(7,157,000)	(+ 820,000)	(- 654,982)
Emergency appropriations					
Democracy Fund	120,000		110,000	- 10,000	+ 110,000
International Fund for Ireland	17,000			- 17,000	
Assistance for Eastern Europe and Eurasia	741,632	716,354	715,000	- 26,632	- 1,354
Department of State					
Migration and refugee assistance	1,685,000	1,605,400	1,695,000	+ 10,000	+ 89,600
United States Emergency Refugee and Migration Assistance Fund	45,000	45,000	45,000		
Total, Department of State	1,730,000	1,650,400	1,740,000	+ 10,000	+ 89,600
Appropriations	(1,730,000)	(1,650,400)	(1,740,000)	(+ 10,000)	(+ 89,600)
Emergency appropriations					
Independent Agencies					
Peace Corps	400,000	446,150	420,150	+ 20,150	- 26,000
Millenium Challenge Corporation	1,105,000	1,279,700	1,105,000		- 174,700
Inter-American Foundation	23,000	22,760	25,000	+ 2,000	+ 2,240
African Development Foundation	30,000	30,000	30,500	+ 500	+ 500
Total, Independent Agencies	1,558,000	1,778,610	1,580,650	+ 22,650	- 197,960
Department of the Treasury					
International Affairs Technical Assistance	25,000	38,000	33,000	+ 8,000	- 5,000
Debt restructuring	60,000	70,000	56,000	- 4,000	- 14,000

Total, Department of the Treasury	85,000	108,000	89,000	+ 4,000	— 19,000
Total, title III, Bilateral economic assistance	21,846,232	24,576,242	23,393,850	+ 1,547,618	— 1,182,392
Appropriations	(21,846,232)	(24,576,242)	(23,393,850)	(+ 1,547,618)	(— 1,182,392)
Emergency appropriations .....	.....	.....	.....	.....	.....
(By transfer)	(25,000)	(35,000)	(35,000)	(+ 10,000)	.....
(Transfer out) .....	.....	(— 35,000)	(— 35,000)	(— 35,000)	.....
TITLE IV—INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
International narcotics control and law enforcement	1,597,000	2,136,041	1,550,000	— 47,000	— 586,041
Andean Counterdrug Programs .....	.....	.....	.....	.....	.....
Nonproliferation, anti-terrorism, de mining, and related programs	754,000	757,613	743,643	— 10,357	— 13,970
Peacekeeping operations	331,500	285,950	287,000	— 44,500	+ 1,050
Funds Appropriated to the President					
International Military Education and Training	108,000	110,000	108,000	.....	— 2,000
Foreign Military Financing Program:					
Grants:					
Israel	2,220,000	3,000,000	3,000,000	+ 780,000	.....
Egypt	1,040,000	1,300,000	1,300,000	+ 260,000	.....
Other	935,000	1,173,348	1,135,000	+ 200,000	— 38,348
Total, Foreign Military Financing Program	4,195,000	5,473,348	5,435,000	+ 1,240,000	— 38,348
Appropriations	(4,195,000)	(5,473,348)	(5,435,000)	(+ 1,240,000)	(— 38,348)
Emergency appropriations .....	.....	.....	.....	.....	.....
Pakistan counternursery capability fund .....	.....	1,200,000	900,000	+ 900,000	— 300,000
Total, title IV, International Security Assistance	6,985,500	9,962,952	9,023,643	+ 2,038,143	— 939,309
Appropriations	(6,985,500)	(9,962,952)	(9,023,643)	(+ 2,038,143)	(— 939,309)
Emergency appropriations .....	.....	.....	.....	.....	.....
TITLE V—MULTILATERAL ASSISTANCE					
Funds Appropriated to the President					
International Organizations and Programs	394,000	350,550	397,000	+ 3,000	+ 46,450

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2010 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2011—Continued
[In thousands of dollars]

Item	2010 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2010 appropriation	Budget estimate
International Financial Institutions					
Clean Energy Technology	300,000	400,000	370,000	+ 70,000	- 30,000
Strategic Climate Fund	75,000	235,000	205,000	+ 130,000	- 30,000
Contribution to the International Bank for Reconstruction and Development:					
Global Environment Facility	86,500	175,000	148,750	+ 62,250	- 26,250
Contribution to the International Development Association	1,262,500	1,285,000	1,285,000	+ 22,500	.....
Contribution to the Enterprise for the Americas Multilateral Investment Fund	25,000	25,000	25,000	.....	.....
Contribution to the Inter-American Investment Corporation	4,670	21,000	5,000	+ 330	- 16,000
Contribution to the Asian Development Fund	105,000	115,250	37,414	- 67,586	- 77,836
Asian development bank paid-in capital .....	.....	106,586	106,586	+ 106,586	.....
(Limitation on callable capital) .....	.....	(2,558,049)	(2,558,049)	(+ 2,558,049)	.....
Contribution to the African Development Bank:					
Contribution to the African Development Fund	155,000	155,940	150,000	- 5,000	- 5,940
Contribution to the International Fund for Agricultural Development	30,000	30,000	30,000	.....	.....
Global food security fund .....	.....	408,400	250,000	+ 250,000	- 158,400
Total, International Financial Institutions	2,043,670	2,957,176	2,612,750	+ 569,080	- 344,426
Total, title V, Multilateral assistance	2,437,670	3,307,726	3,009,750	+ 572,080	- 297,976
TITLE VI—EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Subsidy appropriation	58,000	92,700	90,100	+ 32,100	- 2,600
Administrative expenses	83,880	105,600	100,000	+ 16,120	- 5,600
Inspector General	2,500	3,000	3,500	+ 1,000	+ 500

Offsetting collections	- 142,000	- 211,758	- 190,100	- 48,100	+ 21,658
Total, Export-Import Bank of the United States	2,380	- 10,458	3,500	+ 1,120	+ 13,958
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses	52,310	53,946	53,946	+ 1,636	.....
Insurance fees and other offsetting collections	- 237,800	- 272,300	- 272,300	- 34,500	.....
Subtotal	- 185,490	- 218,354	- 218,354	- 32,864	.....
Program account	29,000	29,000	29,000	.....	.....
Total, Overseas Private Investment Corporation	- 156,490	- 189,354	- 189,354	- 32,864	.....
Funds Appropriated to the President					
Trade and Development Agency	55,200	56,200	55,500	+ 300	- 700
Total, title VI, Export and Investment Assistance	- 98,910	- 143,612	- 130,354	- 31,444	+ 13,258
TITLE VII—GENERAL PROVISIONS					
Agency acquisition workforces (Sec. 7058) .....	.....	3,530	.....	.....	- 3,530
Agency acquisition workforces (Sec. 7059) .....	.....	3,021	.....	.....	- 3,021
Consular Fees (Sec. 7054) .....	.....	.....	.....	.....	.....
Fraud Prevention and Detection Fees (Sec. 7057) .....	.....	.....	.....	.....	.....
Export Import Bank—Balances (rescission) .....	.....	.....	- 140,000	- 140,000	- 140,000
Ardean Counternarcotics (rescission) .....	.....	.....	- 25,000	- 25,000	- 25,000
Diplomatic and Consular programs (rescission) .....	.....	.....	- 5,000	- 5,000	- 5,000
ESF—MRA (by transfer)	(8,000)	(7,000)	(9,000)	(+ 1,000)	(+ 2,000)
ESF—NED (by transfer) .....	.....	.....	(12,500)	(+ 12,500)	(+ 12,500)
Total, title VII, General Provisions .....	.....	6,551	- 170,000	- 170,000	- 176,551
Appropriations .....	.....	(6,551)	.....	.....	(- 6,551)
Rescissions .....	.....	.....	(- 170,000)	(- 170,000)	(- 170,000)
(By transfer)	(8,000)	(7,000)	(21,500)	(+ 13,500)	(+ 14,500)
Grand total	48,922,900	56,805,543	54,214,900	+ 5,292,000	- 2,590,643
Appropriations	(48,922,900)	(56,805,543)	(54,384,900)	(+ 5,462,000)	(- 2,420,643)
Emergency appropriations .....	.....	.....	.....	.....	.....
Rescissions .....	.....	.....	(- 170,000)	(- 170,000)	(- 170,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2010 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2011—Continued
[In thousands of dollars]

Item	2010 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2010 appropriation	Budget estimate
(By transfer)	(33,000)	(42,000)	(56,500)	(+ 23,500)	(+ 14,500)
(Transfer out)		(- 35,000)	(- 35,000)	(- 35,000)	

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