

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2006

JUNE 20, 2005.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. LEWIS of California, from the Committee on Appropriations, submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 2985]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 2006, and for other purposes.

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### SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations for fiscal year 2006 legislative branch operations, which total \$2,869,818,000.

Conforming with long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 2006, including those under the Architect of the Capitol, total \$888,630,000.

A comparative summary of the bill by title and agency follows:

**SUMMARY OF THE BILL**

[Note.—Excludes Senate items including those Senate items under Architect of the Capitol]

Agency	Bill compared with—			
	New budget (obligational) authority, fiscal year 2005	Budget estimates of new (obligational) authority, fiscal year 2006	New budget (obligational) authority recommended in bill	Budget estimates of new (obligational) authority, fiscal year 2006
<b>TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS</b>				
House of Representatives .....	\$1,079,354,000	\$1,127,817,000	\$1,092,407,000	+\$13,053,000
Joint items .....	18,887,000	19,900,000	19,900,000	+1,013,000
Capitol Police .....	241,469,000	290,139,000	239,695,000	-1,774,000
Office of Compliance .....	2,402,000	13,112,000	3,112,000	+710,000
Congressional Budget Office .....	34,640,000	35,853,000	35,450,000	+810,000
Architect of the Capitol (except Senate office buildings) .....	300,614,000	440,916,000	317,282,000	+16,668,000
Library of Congress .....	545,362,000	590,795,000	2,542,950,000	+7,588,000
Government Printing Office .....	119,787,000	131,120,000	122,627,000	+2,840,000
Government Accountability Office .....	467,205,000	486,383,000	482,395,000	+15,190,000
Open World Leadership Center Trust Fund .....	13,392,000	14,000,000	14,000,000	+608,000
<b>Grand total, new budget, (obligational) authority (for items considered by House) .....</b>	<b>\$2,823,112,000</b>	<b>\$3,140,035,000</b>	<b>\$2,869,818,000</b>	<b>+\$46,706,000</b>
				<b>-\$35,410,000</b>
				<b>-50,444,000</b>
				<b>-403,000</b>
				<b>-123,634,000</b>
				<b>-37,845,000</b>
				<b>-8,493,000</b>
				<b>-3,988,000</b>

<sup>1</sup> Includes pending budget amendment of \$470,000.  
<sup>2</sup> Offset by \$15,500,000 in rescinded previous year funds.

## HIGHLIGHTS OF BILL

## SUMMARY OF ESTIMATES AND RECOMMENDATIONS

*Budget estimates.*—The budget estimates considered by the Committee total \$3,140,035,000, including a pending budget amendment of \$470,000 for the Compliance Board. By law, budget requests for the legislative branch are transmitted to the Congress by the Office of Management and Budget (OMB) and the President without change in the amounts submitted by the originating agency.

*Committee recommendations.*—A total of \$2,885,318,000 in new budget (obligational) authority is recommended for fiscal year 2006, offset by \$15,500,000 in prior year rescinded funds to total \$2,869,818,000. The bill does not include Senate items.

*Comparison with fiscal year 2005 appropriations.*—Compared with the appropriations enacted for fiscal year 2005 the recommendation of \$2,869,818,000 in net new budget (obligational) authority for fiscal year 2006 is an increase of \$46,706,000 above fiscal year 2005 and \$270,217,000 below the budget request.

## STRUCTURE OF THE BILL

The bill is divided into two titles:

Title I—Contains the appropriations for the House of Representatives, Joint Items, the Capitol Police, the Office of Compliance, the Congressional Budget Office, the Architect of the Capitol (except Senate office buildings), the Library of Congress, the Government Printing Office, the Government Accountability Office and the Open World Leadership Center.

Title II—Contains general provisions.

Title III—Continuity in representation.

## LEGISLATIVE BRANCH WIDE MATTERS

*Mandatory and Price Level Increases.*—After reviewing budget presentation materials submitted by Legislative Branch entities, it is apparent to the Committee that there is a wide variance in how the agencies formulate and present budget estimates, especially estimates for mandatory, or uncontrollable budget increases. To facilitate the Committee's review and analysis of budget requests, the Government Accountability Office (GAO) is directed to review and evaluate the basis of each Legislative Branch agency's budget estimates with the exception of those of the House and the Senate. This review should place particular emphasis on evaluating the basis of each agency's estimates of uncontrollable costs, including what the agency presents as "mandatory" and "price level expenses". GAO shall recommend to the Committee budget formulation policy changes that address the composition of estimates as well as presentation format. Also, GAO is directed to examine each agency's treatment of Full-Time Equivalent (FTE's) in its budget submission and recommend consistent guidelines each agency can follow in formulating, presenting, and justifying its FTE requirements. GAO should also evaluate each agency's treatment of non-recurring requirements. This evaluation should be of requirements below the program level not simply a list of non-recurring programs. GAO shall recommend to the Committee a consistent ana-

lytical approach, which can be used by each agency to identify non-recurring requirements of individual programs and reflect those changes in budget presentation materials. GAO shall report to the Committee on Appropriations of the House and Senate the results of its efforts by October 1, 2005 to provide sufficient time for the Committee to review and analyze so that Legislative Branch agencies incorporate the appropriate changes in the formulation of their FY 2007 budget requests.

*Legislative Branch Agency Reforms.*—The Congress and the nation are faced with increased demands for Federal funds for every increasing domestic and international program. The Committee is impressed with the management and operational reforms implemented in several Legislative Branch agencies over the past few years, including the Government Printing Office, the Government Accountability Office and the Chief Administrative Office of the House of Representatives. The Committee believes that other legislative agencies can benefit by the examples set by these agencies. Further opportunities exist for increases in efficiency resulting from new technology, performance based management, and other management improvements. The Committee understands that organizational reform is difficult, however, the task can be achieved if strong and dynamic leadership is attained. The Committee extends the following advice gleaned from these successful agencies. It is critical that agency heads look to the future in planning these endeavors and that mid-managers and employees are participants as well as stakeholders in the process. The leaders and employees are guided in developing and embracing their own logical and clear strategic vision for the organization's future. Agency management needs to identify leaders at all levels that will embrace change, and never lose sight of the most important asset of any organization, the staff and workforce. The Committee expects that all agencies will continue to look within for ways to complete their missions by using the guidance and experiences of their successful sister agencies as models to reduce the demand for additional staff and larger budget increases in the coming fiscal years.

*Dispute Resolution Procedures.*—The Committee is concerned with the duplicate costs resulting from the continuing multiplicity of employment dispute resolution procedures in the Legislative Branch since the creation of the Office of Compliance. The Committee directs that the Office of Compliance prepare a report with recommendations regarding the duplication of administrative dispute resolution programs between the agencies of the Legislative Branch. The Committee directs that the report and recommendations include proposed measures that will reduce the redundancy in employment dispute resolution procedures in the Legislative Branch, and make the operation and administration of employment dispute resolution more efficient and effective, together with an estimate of cost savings. This report is to be provided to the Committee on Appropriations of the House and Senate by April 30, 2006.

*Mass transit benefits.*—The Committee has included funding for the Federal Mass Transit Benefit Program, for the agencies of the Legislative Branch. The Committee allowance provides a \$105 per month allowance to the employees who participate in the program.

The Committee encourages the agencies of the Legislative Branch to support employee participation in this very important program.

*Review statutes of legislative branch agency heads.*—There currently exist various laws, processes, and practices governing the selection, appointment, removal, compensation, and term of service of the Heads and the Deputies of various agencies in the Legislative Branch, including the Office of Compliance, the Congressional Budget Office, and the Architect of the Capitol, the Library of Congress, the Government Printing Office, and the General Accounting Office. The Committee suggests that the Joint Leadership of Congress, in order to establish uniformity, should review, evaluate and consider the appropriate changes to current legislation and regulations governing these positions.

*South Capitol Street corridor.*—The Committee directs any legislative entity, including the Architect of the Capitol and U.S. Capitol Police, to prepare a report on any current or future plans to locate, relocate, expand, or modify any facility in the South Capitol Street corridor. The report including recommendations is to be provided to the Committees on Appropriations of the House and Senate, the Committee on Rules and Administration of the Senate by December 31, 2005.

## TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

### HOUSE OF REPRESENTATIVES

The Committee bill recommends a total of \$1,092,407,000 for the operations of the House of Representatives during fiscal year 2006. The allowance is \$13,053,000 above the current level and is \$35,410,000 below the request.

The following tabulation summarizes the recommendations:

<i>Item</i>	<i>Amount</i>
Salaries and expenses:	
House leadership offices .....	\$19,844,000
Members' representational allowances .....	538,109,000
Committee salaries and expenses .....	143,581,000
Salaries, officers and employees .....	167,749,000
Allowances and expenses .....	223,124,000
	<hr/>
Total, Salaries and Expenses .....	\$1,092,407,000
	<hr/>
Total, House of Representatives .....	\$1,092,407,000

### SALARIES AND EXPENSES

2005 appropriation .....	\$1,079,354,000
2006 budget estimate .....	1,127,817,000
Committee recommendation .....	1,092,407,000

The appropriation for the operations of the House of Representatives is the salaries and expenses appropriation. The account includes the following House activities: House leadership offices; Members' representational allowances; committee salaries and expenses; salaries, officers and employees; allowances and expenses; and the child care center. The amount provided is \$1,092,407,000.

## HOUSE LEADERSHIP OFFICES

2005 appropriation .....	\$18,678,000
2006 budget estimate .....	19,844,000
Committee recommendation .....	19,844,000

The Committee recommends a total of \$19,844,000 for the operations of the leadership offices during fiscal year 2006.

The allocation by office follows:

*House Leadership Offices*

<i>Item</i>	<i>Amount</i>
Office of the Speaker .....	\$2,788,000
Office of the Majority Floor Leader .....	2,089,000
Office of the Minority Floor Leader .....	2,928,000
Office of the Majority Whip .....	1,797,000
Office of the Minority Whip .....	1,345,000
Speaker's Office for Legislative Floor Activities .....	482,000
Republican Steering Committee .....	906,000
Republican Conference .....	1,548,000
Republican Policy Committee .....	307,000
Democratic Steering and Policy Committee .....	1,945,000
Democratic Caucus .....	816,000
Nine Minority Employees .....	1,445,000
Training and Program Development:	
Majority .....	290,000
Minority .....	290,000
Cloakroom Personnel:	
Majority .....	434,000
Minority .....	434,000
<b>Total .....</b>	<b>\$19,844,000</b>

## MEMBERS' REPRESENTATIONAL ALLOWANCES

2005 appropriation .....	\$525,195,000
2006 budget estimate .....	564,536,000
Committee recommendation .....	538,109,000

A total of \$538,109,000 is recommended for the representational allowances of the Members of the House, the so-called MRA account. The Committee bill provides \$389,247,000 for clerk hire salaries, \$131,922,000 for official expenses, and \$16,940,000 for official mail. It should be noted that these components are fungible under regulations prescribed by the Committee on House Administration. Each Member has an overall consolidated allowance established by the Committee on House Administration from which staff salaries, office expenses, and mail costs are drawn.

## COMMITTEE EMPLOYEES

2005 appropriation .....	\$138,225,000
2006 budget estimate .....	143,581,000
Committee recommendation .....	143,581,000

*Standing Committees, special and select.*—For the salaries and expenses of committees funded in the biennial funding resolution, \$117,913,000 is provided.

*Committee on Appropriations.*—For the salaries and expenses of the Committee on Appropriations (including the studies and investigation activities authorized by section 202(b) of the Legislative Reorganization Act of 1946), \$25,668,000 is provided.

Details of the funding resolution, H. Res. 224 (House Report 109-54) approved by the House for the 109th Congress, follow:

## COMMITTEE FUNDING AUTHORIZATIONS, 109TH CONGRESS

Committee	1st session	2nd session	Total
Agriculture .....	\$5,495,805	\$5,761,204	\$11,257,009
Armed Services .....	6,292,249	6,533,959	12,826,208
Budget .....	6,013,239	6,013,239	12,026,478
Education and the Workforce .....	7,705,970	7,787,316	15,493,286
Energy and Commerce .....	9,812,619	10,113,068	19,925,687
Financial Services .....	7,427,648	7,775,452	15,203,100
Government Reform .....	10,121,443	10,375,642	20,497,085
Homeland Security .....	6,100,026	7,899,974	14,000,000
House Administration .....	4,648,683	4,905,885	9,554,568
Intelligence .....	4,500,653	5,027,217	9,527,870
International Relations .....	7,946,084	8,352,934	16,299,018
Judiciary .....	7,461,565	7,851,427	15,312,992
Resources .....	7,178,224	7,342,738	14,520,962
Rules .....	3,074,229	3,291,371	6,365,600
Science .....	6,101,648	6,226,348	12,327,996
Small Business .....	2,721,600	2,865,373	5,586,973
Standards of Official Conduct .....	1,891,890	2,398,646	4,290,536
Transportation and Infrastructure .....	8,856,869	9,251,213	18,108,082
Veterans' Affairs .....	3,075,732	3,398,686	6,474,418
Ways and Means .....	8,674,514	9,144,980	17,819,494
<b>Total .....</b>	<b>\$125,100,690</b>	<b>\$132,316,672</b>	<b>\$257,417,362</b>

Since the funding resolution is done on a biennial basis and the resolution for the 109th Congress will expire on December 31, 2007, this funding is provided through December 31, 2006.

## SALARIES, OFFICERS AND EMPLOYEES

2005 appropriation .....	\$187,744,000
2006 budget estimate .....	170,177,000
Committee recommendation .....	167,749,000

The Committee recommendation for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item is \$167,749,000. This amount represents an overall decrease of \$19,995,000 below the amount enacted in fiscal year 2005 and is \$2,428,000 below the request.

The Committee directs the Chief Administrative Officer of the House (CAO) to conduct a study and develop a "House Orientation Program" to be available to all new House staff. The Committee believes that such a program would benefit new and recent hires by providing information on the operations of the House, the services provided by the House to the Members, and would inform and educate new staff about facilities, programs, and other factors regarding employment.

Every two years, the House faces the challenge of assisting freshman Members in opening and operating their personal offices. This transition requires freshman Members and staff to rely extensively on a wide range of House services to complete this critical transition. Therefore, the Committee directs the CAO to conduct a study on assessing the needs of freshman member offices, by researching the experiences of the freshman Members and staff of the class of 2004 in setting up and managing their offices. This study will provide the House with valuable and actionable management data for future freshman classes.

The following table summarizes the funding allocation provided to each component of the account.



*Salaries, Officers and Employees*

<i>Item</i>	<i>Amount</i>
Office of the Clerk .....	\$21,911,000
Office of the Sergeant at Arms .....	6,284,000
Office of the Chief Administrative Officer .....	116,971,000
Office of the Inspector General .....	3,991,000
Office of Emergency Planning, Preparedness and Operations .....	5,000,000
Office of General Counsel .....	962,000
Office of the Chaplain .....	161,000
Office of the Parliamentarian .....	1,767,000
Parliamentarian .....	(1,546,000)
Compilation of Precedents .....	(221,000)
Office of the Law Revision Counsel of the House .....	2,453,000
Office of the Legislative Counsel of the House .....	6,963,000
Office of Interparliamentary Affairs .....	720,000
Other authorized employees .....	161,000
Office of the Historian .....	405,000
Total .....	\$167,749,000

## ALLOWANCES AND EXPENSES

2005 appropriation .....	\$209,350,000
2006 budget estimate .....	229,679,000
Committee recommendation .....	223,124,000

A total of \$223,124,000 is recommended for fiscal year 2006 for allowances and expenses. This amount is \$13,774,000 above the current level and is \$6,555,000 below the request. These funds include supplies, materials, administrative costs, and Federal tort claims; the costs of official mail for the committees, leadership, and administrative offices; employee benefits; and miscellaneous items. Over 96% of these funds provide the employer share of retirement, health care, and unemployment compensation payments for House employees.

The following table sets forth the various expense categories within this appropriation:

*Allowances and Expenses*

<i>Detail</i>	<i>Recommended 2006</i>
Supplies, materials, administrative costs and Federal tort claims ...	\$4,179,000
Official mail (committees, administrative, and leadership offices) ...	410,000
Government contributions .....	214,422,000
Miscellaneous items:	
House automobiles .....	143,000
Gratuities to beneficiaries of deceased staff .....	520,000
Interparliamentary receptions .....	40,000
Subtotal, miscellaneous items .....	\$703,000
Capitol Visitor Center .....	3,410,000
Total, allowances and expenses .....	\$223,124,000

*House of Representatives Child Care Center.*—The bill provides authority for the House child care center budget, as required by Sec. 312(d)(1) of Public Law 102–990, as presented to the Committee by the Chief Administrative Officer. It should be noted that tuition and other center-generated revenues fund child care center operations.

ADMINISTRATIVE PROVISION

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit reduction.

JOINT ITEMS

The Committee recommends appropriations totaling \$19,900,000 for fiscal year 2006 for the various joint committees and activities carried under this heading. The recommendation is \$1,013,000 above the amount provided for fiscal year 2005 and is the same as the budget request.

The following summarizes the recommendations:

<i>Joint Items</i>	
<i>Item</i>	<i>Amount</i>
Joint Economic Committee .....	\$4,276,000
Joint Committee on Taxation .....	8,781,000
Office of the Attending Physician .....	2,545,000
Capitol Guide Service and Special Services Office .....	4,268,000
Statements of Appropriations .....	30,000
	\$19,900,000

JOINT ECONOMIC COMMITTEE

2005 appropriation .....	\$4,139,000
2006 budget estimate .....	4,276,000
Committee recommendation .....	4,276,000

The Committee has provided \$4,276,000 for the Joint Economic Committee. This amount reflects an increase of \$137,000 above the enacted amount and is the same as the budget request.

JOINT COMMITTEE ON TAXATION

2005 appropriation .....	\$8,366,000
2006 budget estimate .....	8,781,000
Committee recommendation .....	8,781,000

The Committee recommends an appropriation of \$8,781,000 for the Joint Committee on Taxation. This amount reflects an increase of \$415,000 above the enacted amount and is the same as the budget request.

OFFICE OF THE ATTENDING PHYSICIAN

2005 appropriation .....	\$2,508,000
2006 budget estimate .....	2,545,000
Committee recommendation .....	2,545,000

The Committee has approved \$2,545,000 for medical supplies, equipment, expenses, and allowances of Navy personnel detailed to the Office of the Attending Physician. This amount reflects an increase of \$37,000 above the enacted level.

CAPITOL GUIDE SERVICE AND SPECIAL SERVICES OFFICE

2005 appropriation .....	\$3,844,000
2006 budget estimate .....	4,268,000
Committee recommendation .....	4,268,000

The Committee bill provides \$4,268,000 for the operation of the Capitol Guide Service and Special Services Office during the next fiscal year. This amount reflects an increase of \$424,000 above the enacted level and is the same as the budget request.

STATEMENTS OF APPROPRIATIONS

2005 appropriation .....	\$30,000
2006 budget estimate .....	30,000
Committee recommendation .....	30,000

The sum of \$30,000 is included for the preparation of the usual compilation of the statements of appropriations for the 1st session of the 109th Congress. The House and Senate Committees on Appropriations compile this publication jointly.

CAPITOL POLICE

2005 appropriation .....	\$241,469,000
2006 budget estimate .....	290,139,000
Committee recommendation .....	239,695,000

The recommendations in the bill provide a total of \$239,695,000 for the Salaries and Expenses of the Capitol Police during fiscal year 2006. This amount reflects \$210,350,000 for salaries and \$29,345,000 for general expenses.

Beginning in fiscal year 2001 the Committee has requested the Government Accountability Office (GAO) to assist, as required, and review operational and management issues within the United States Capitol Police (USCP). For example, in fiscal year 2001 the Committee directed the GAO to participate in the selection of a Chief Administrative Officer (CAO), monitor implementation of management improvements in budgeting, financial management, information technology, and human resources and for the GAO to provide semi-annual reports.

In fiscal year 2003 the Committee noted that progress had been made but still had significant concerns for the need for the USCP to update their strategic plan, and to implement an effective management strategy in the agency, particularly with respect to human resources. At that time the Committee directed the GAO to continue to monitor all CAO operations and continue to provide semi-annual reports through FY 2006.

Included in the fiscal year 2003 appropriation bill was language that either provided or made changes to pay and allowances of the USCP regarding recruitment and relocation bonuses, retention allowances, overtime compensation, annual compensation of the Chief and Assistant Chief and the transfer of disbursing functions to the Chief of the Capitol Police from the Chief Administrative Officer of the House and the Disbursing Officer of the Senate.

In fiscal year 2005 the Committee provided further legislative changes to the Chief and the Capitol Police Board to determine rates of pay for members of the Capitol Police, with the approval of the appropriate committees of the House and Senate.

The legislative history, since fiscal year 2001, shows that the Committees on Appropriations of the House and Senate have been very cognizant of the growth and changes, not only administratively, but also in the need to acquire new personnel and tech-

nology to address the increased security requirements as a result of the attack of September 11, 2001.

The Committee believes there are still many issues that need to be addressed by the USCP. Considering the changes that have been provided, the Committee needs assurance that the USCP has implemented all the legislative changes within the requirements of statute and intent of the Congress. Therefore, the Committee directs the GAO to continue to monitor and provide semi-annual reports to the Committee on Appropriations of the House and Senate through FY 2007, for the CAO. In addition the GAO should at a minimum review the annual leave policies, pay policies, compensatory time policies and the application of the Fair Labor Standards Act (FLSA) for all matters of compensation and leave as applied to all the employees of the Capitol Police and how the compensation and leave compares with other employees of the Federal government. The Committee further directs that the GAO review all the legislation provided in the past fiscal years to assure that internal regulations, policies, and practices are being conducted in accordance with the requirements of the legislation and report their findings to the Committee on Appropriations of the House and Senate by October 31, 2005 with semi-annual reports through FY 2007.

The Committee has included language providing for an Office of Inspector General to advise and report to the Chief and the Capitol Police Board that, the management and operations of the USCP are accomplished using required accounting standards and appropriate management practices within the limits of the law.

SALARIES

2005 appropriation .....	\$201,812,000
2006 budget estimate .....	230,191,000
Committee recommendation .....	210,350,000

The Committee bill provides \$210,350,000 for the salaries and benefits authorized for police services throughout the Capitol Police jurisdiction during fiscal year 2006.

*Capitol Police—salaries.*—The Committee recommends a total of 414 civilian FTEs over the current level of 411. Four FTEs have been added for the Inspector General’s office and one has been deleted for the position of a civilian Public Information Officer.

The budget request includes an additional 122 sworn FTEs, including 62 FTEs for the opening of Capitol Visitor Center (CVC). The Committee is concerned over the timing for additional personnel due to construction delays resulting in a delayed opening. The Committee encourages the United States Capitol Police and the Police Board to work with the House and Senate Committees on Appropriations, the Committee on House Administration and the Senate Rules and Administration Committee to determine an appropriate requirement for the opening of the CVC. In addition, should additional FTEs be approved, the Committee believes this need can be met within the fiscal year 2006 appropriation of \$210,350,000.

GENERAL EXPENSES

2005 appropriation .....	\$39,657,000
2006 budget estimate .....	59,948,000
Committee recommendation .....	29,345,000

The amount of \$29,345,000 is recommended for all general expenses of the Capitol Police for fiscal year 2006.

ADMINISTRATIVE PROVISIONS

Section 1001 authorizes transfers between the various accounts of the Capitol Police. Section 1002 terminates the mounted horse unit and transfers the horses, equipment, and supplies to the United States Park Police. Section 1003 requires Capitol Police employees to file annual reports under the Ethics in Government Act with the Clerk of the House of Representatives. Section 1004 repeals the expanded jurisdiction for the Truck Interdiction Monitoring Program. Section 1005 establishes reprogramming guidelines for the Capitol Police. Section 1006 establishes an office of Inspector General for the USCP. Section 1007 requires a semiannual report of disbursements.

OFFICE OF COMPLIANCE

SALARIES AND EXPENSES

2005 appropriation .....	\$2,402,000
2006 budget estimate .....	<sup>1</sup> 3,112,000
Committee recommendation .....	3,112,000

<sup>1</sup> Includes pending budget amendment of \$470,000.

The bill provides \$3,112,000 for the Office of Compliance. This amount is \$710,000 above the current level and is the same as the amended request. This amount fully funds 17 FTEs, including a new position for an industrial hygienist. The Committee recommendation includes language for official representation and reception expenses.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

2005 appropriation .....	\$34,640,000
2006 budget estimate .....	35,853,000
Committee recommendation .....	35,450,000

The Committee recommends an appropriation of \$35,450,000 for the Congressional Budget Office. This is \$810,000 above the current year and is \$403,000 below the budget request.

ADMINISTRATIVE PROVISION

Section 1100 authorizes the settlement of claims for overpayment of pay and allowances, travel, and transportation and relocation expenses.

ARCHITECT OF THE CAPITOL

2005 appropriation .....	\$300,614,000
2006 budget estimate .....	440,916,000
Committee recommendation .....	317,282,000

The Committee recommends a total of \$317,282,000 for fiscal year 2006 for the various operational and maintenance activities under the jurisdiction of the Architect of the Capitol (AOC). Excluded is the Senate office building account, which will be considered by the Senate. This amount is \$123,634,000 below the amount

requested, and \$16,668,000 above the fiscal year 2005 appropriation.

A summary of the appropriations recommended follows:

*Architect of the Capitol (Excluding Senate)*

<i>Item</i>	<i>Amount</i>
Architect of the Capitol:	
General Administration .....	\$77,002,000
Capitol building .....	22,097,000
Capitol grounds .....	7,723,000
House office buildings .....	59,616,000
Capitol Power Plant .....	58,585,000
Library buildings and grounds .....	31,318,000
Capitol Police buildings and grounds .....	16,830,000
Botanic Garden .....	7,211,000
Capitol Visitor Center .....	36,900,000
	<hr/>
Total .....	\$317,282,000

*FTE (Full-time Equivalent Employment) Planning, Management, and Systems Development.*—To ensure that the AOC makes progress in improving its management of FTEs, the Chief Financial Officer (CFO) will report quarterly on planned actions and the status of completed work in developing an integrated system for estimating, monitoring, and reporting FTE usage. Included in this report should be a description of any obstacles or delays, reasons for these problems, and what the AOC is doing to resolve issues. When faced with a problem in implementing the system as designed, the Committee recommends that AOC look to other agencies' experiences and solutions in considering what steps to take. Further, the AOC is expected to use the historical records on FTE usage on file since 1992 to develop the automated database.

*Benefits for temporary employees.*—The Committee directs the Architect of the Capitol to submit a report describing the steps taken by the Architect of the Capitol to comply with the requirements of Section 133 of the Legislative Branch Appropriations Act, 2002. This report is to be provided to the Committees on Appropriations of the House and Senate, the Committee on House Administration of the House of Representatives and the Committee on Rules and Administration of the Senate by September 30, 2005.

GENERAL ADMINISTRATION

2005 appropriation .....	\$79,704,000
2006 budget estimate .....	76,982,000
Committee recommendation .....	77,002,000

The Committee recommends an appropriation of \$77,002,000, for fiscal year 2006. This amount is \$2,702,000 below the amount provided in fiscal year 2005 and is \$20,000 above the budget request. This account provides funds for personal services, equipment, communications, and other central support activities of the Architect of the Capitol.

A tabulation of the increases in the annual operating budget and the project budget follows:

**GENERAL ADMINISTRATION**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$45,167,000	\$45,367,000
Rent, Communications, Utilities, and Travel .....	6,047,000	6,037,000
Other Services .....	18,688,000	18,628,000
Supplies .....	927,000	927,000
Equipment .....	5,693,000	5,693,000
Subtotal, Operating Budget .....	\$76,522,000	\$76,652,000
Fiscal Year 2006 Project Budget		
Load Bank .....	\$40,000	.....
Load Bank Connections .....	70,000	.....
Study, Emergency Power Requirements .....	350,000	\$350,000
Subtotal, Project Budget .....	\$460,000	\$350,000
Total, General Administration .....	\$76,982,000	\$77,002,000

**CAPITOL BUILDING**

2005 appropriation .....	\$28,626,000
2006 budget estimate .....	27,105,000
Committee recommendation .....	22,097,000

A total of \$22,097,000 is recommended for the operation and maintenance of the Capitol building during fiscal year 2006. This amount is \$6,529,000 below the amount provided in fiscal year 2005 and is \$5,008,000 below the budget request.

Items related to the Senate in this account have not been funded.

A tabulation of the increases in the annual operating budget and the project budget follows:

**CAPITOL BUILDING**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$10,518,000	\$10,518,000
Other Services .....	3,101,000	2,830,000
Supplies .....	666,000	666,000
Equipment .....	245,000	245,000
Subtotal, Operating Budget .....	\$14,530,000	\$14,259,000
Fiscal Year 2006 Project Budget		
Replacement of Minton Tile .....	\$625,000	\$240,000
Computer, Telecom, and Electrical Support .....	300,000	298,000
Restoration of East Front Doors .....	720,000	720,000
Emergency Power Upgrades, House Chamber .....	120,000	120,000
Minor Construction .....	2,500,000	2,480,000
Emergency Exit Signs and Lighting, CB .....	1,000,000	1,000,000
Emergency Electrical Service Upgrade, CB .....	2,980,000	2,980,000
Compartment Barriers and Horizontal Exits, CB .....	2,630,000	.....
West Terrace Egress Doors and Stairs, CB .....	1,700,000	.....
Subtotal, Project Budget .....	\$12,575,000	\$7,838,000

**CAPITOL BUILDING—Continued**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Total, Capitol Building .....	\$27,105,000	\$22,097,000

**CAPITOL GROUNDS**

2005 appropriation .....	\$15,118,000
2006 budget estimate .....	7,801,000
Committee recommendation .....	7,723,000

The appropriation of \$7,723,000 is recommended for the care and improvement of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol power plant. This amount is a decrease of \$78,000 below the request and is \$7,395,000 below the amount provided for fiscal year 2005.

A tabulation of the increases in the annual operating budget and the project budget follows:

**CAPITOL GROUNDS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$5,122,000	\$5,122,000
Travel .....	2,000	2,000
Other Services .....	1,131,000	1,053,000
Supplies .....	392,000	392,000
Equipment .....	197,000	197,000
Insurance Claims and Indemnities .....	2,000	2,000
Subtotal, Operating Budget .....	\$6,846,000	\$6,768,000
Fiscal Year 2006 Project Budget		
CVC Land restoration .....	\$50,000	\$50,000
National Garden Sidewalks .....	165,000	165,000
East Front Plantings .....	740,000	740,000
Subtotal, Project Budget .....	\$955,000	\$955,000
Total, Capitol Grounds .....	\$7,801,000	\$7,723,000

**HOUSE OFFICE BUILDINGS**

2005 appropriation .....	\$64,830,000
2006 budget estimate .....	68,698,000
Committee recommendation .....	59,616,000

For House office buildings \$59,616,000 has been provided. This amount is a decrease of \$9,082,000 below the budget request and is \$5,214,000 below the amount provided for fiscal year 2005.

A tabulation of the increases in the annual operating budget and the project budget follows:



**HOUSE OFFICE BUILDINGS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$33,570,000	\$33,223,000
Other Services .....	3,997,000	3,832,000
Supplies .....	1,039,000	1,039,000
Equipment .....	250,000	250,000
Subtotal, Operating Budget .....	<u>\$38,856,000</u>	<u>\$38,344,000</u>
Fiscal Year 2006 Project Budget		
Repairs of Rayburn Garage Fire Doors .....	\$50,000	\$50,000
Fire Pump Installation, LHOB .....	120,000	120,000
Replace Sprinkler Valves and Drains, HOB .....	180,000	180,000
Minor Construction .....	5,000,000	4,960,000
Design, Parking Garage (Lot 9) .....	4,000,000	4,000,000
Window Replacement, FHOB .....	3,710,000	3,710,000
Fiber Optics Pathway .....	1,050,000	1,050,000
Committee Broadcast Rooms Infrastructure .....	1,200,000	.....
Modular Furniture Infrastructure .....	1,040,000	.....
Remodel/Refurbish Gift Shop .....	175,000	175,000
Carpet Replacement, HOB .....	502,000	502,000
House Campus Data Closets Environment Upgrade .....	100,000	100,000
Remodel/Refurbish Supply Store .....	100,000	100,000
Modification to House Barber Shop .....	75,000	75,000
Modification to House Beauty Salon .....	100,000	100,000
High Voltage Switchgear Replacement, RHOB .....	1,050,000	1,050,000
High Voltage Switchgear Replacement, FHOB .....	1,070,000	1,070,000
Emergency Lighting Upgrade, LHOB .....	2,700,000	2,700,000
Emergency Lighting Upgrade, RHOB .....	4,790,000	.....
Emergency Lighting Upgrade, FHOB .....	1,030,000	1,030,000
Public Restroom Upgrade I, HOB .....	1,500,000	.....
Interior Access .....	300,000	300,000
Subtotal, Project Budget .....	<u>\$29,842,000</u>	<u>\$21,272,000</u>
Total, House Office Buildings .....	<u>\$68,698,000</u>	<u>\$59,616,000</u>

**CAPITOL POWER PLANT**

2005 appropriation .....	\$56,379,000
2006 budget estimate .....	59,255,000
Committee recommendation (net) .....	58,585,000
Offsetting collections .....	6,600,000
Total available .....	<u>65,185,000</u>

The Committee recommends the appropriation of \$58,585,000 for the Capitol power plant for fiscal year 2006, plus offsetting collections of \$6,600,000. This is an increase of \$2,206,000 above the amount provided in fiscal year 2005 and \$670,000 below the budget request.

A tabulation of the increases in the annual operating budget and the project budget follows:

**CAPITOL POWER PLANT**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>Fiscal Year 2006 Operating Budget</b>		
Personal Services .....	\$9,500,000	\$9,400,000
Rent, Communications, Utilities, and Travel .....	41,551,000	41,551,000
Other Services .....	2,240,000	2,208,000
Supplies .....	9,190,000	9,190,000
Equipment .....	556,000	556,000
Reimbursement .....	(6,500,000)	(6,600,000)
Subtotal, Operating Budget .....	<u>\$56,537,000</u>	<u>\$56,305,000</u>
<b>Fiscal Year 2006 Project Budget</b>		
Replace Air Compressors with Centrifugal Units .....	\$230,000	\$230,000
Replace Ash Handling System .....	230,000	.....
Replace Hotwell with Condensate Receiver .....	240,000	240,000
Main Dozer and Track Mobile .....	418,000	218,000
CPP Beautification (Design) .....	1,000,000	992,000
Egress Improvements (Design) .....	600,000	600,000
Subtotal, Project Budget .....	<u>\$2,718,000</u>	<u>\$2,280,000</u>
Total, Capitol Power Plant .....	<u>\$59,255,000</u>	<u>\$58,585,000</u>

**LIBRARY BUILDINGS AND GROUNDS**

2005 appropriation .....	\$39,776,000
2006 budget estimate .....	83,318,000
Committee recommendation .....	31,318,000

For Library buildings and grounds \$31,318,000 has been provided. This amount is a decrease of \$8,458,000 below the current fiscal year and is \$52,000,000 below the request.

A tabulation of the increases in the annual operating budget and the project budget follows:

**LIBRARY BUILDINGS AND GROUNDS**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
<b>Fiscal Year 2006 Operating Budget</b>		
Personal Services .....	\$11,524,000	\$11,274,000
Transportation of Things .....	15,000	15,000
Other Services .....	6,784,000	5,174,000
Supplies .....	2,041,000	2,041,000
Equipment .....	359,000	359,000
Subtotal, Operating Budget .....	<u>\$20,723,000</u>	<u>\$18,863,000</u>
<b>Fiscal Year 2006 Project Budget</b>		
Preservation Environmental Monitoring .....	\$80,000	.....
Replace Sidewalks, JAB & TJB .....	100,000	.....
Replace Partitions Support, JMMB .....	250,000	.....
Painting of Interior, TJB .....	245,000	\$240,000
Repair Life Safety Deficiencies .....	400,000	390,000
Upgrade Filtration Efficiency to 95% .....	700,000	.....
Copyright Office Reconfiguration .....	5,500,000	5,500,000
Book Storage Modules 3 & 4 .....	40,700,000	.....
Smoke Detector Upgrades, JAB .....	3,700,000	3,700,000
Smoke Detector Upgrades, JMMB .....	3,700,000	.....

LIBRARY BUILDINGS AND GROUNDS—Continued  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
High Voltage Switchgear Replacement, JMMB .....	1,180,000	.....
High Voltage Switchgear Replacement, TJB .....	1,090,000	500,000
Condition Assessment—All LOC Facilities .....	2,400,000	.....
Design, Copyright Deposit Facility, Fort Meade .....	.....	835,000
Copyright Deposit Facility, Fort Meade .....	800,000	.....
TJB Decks, B, C, & D (Design) .....	450,000	.....
Minor Construction .....	1,300,000	1,290,000
Subtotal, Project Budget .....	\$62,595,000	\$12,455,000
Total, Library Buildings and Grounds .....	\$83,318,000	\$31,318,000

CAPITOL POLICE BUILDINGS AND GROUNDS

2005 appropriation .....	\$9,906,000
2006 budget estimate .....	34,959,000
Committee recommendation .....	16,830,000

For Capitol Police buildings and grounds \$16,830,000 has been provided. This amount is a decrease of \$18,129,000 below the budget request and \$6,924,000 above the current level.

A tabulation of the increases in the annual operating budget and the project budget follows:

CAPITOL POLICE BUILDINGS AND GROUNDS  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$421,000	\$421,000
Rent, Communications, and Transportation of Things .....	8,068,000	8,068,000
Other Services .....	2,134,000	2,009,000
Supplies .....	50,000	50,000
Subtotal, Operating Budget .....	\$10,673,000	\$10,548,000
Fiscal Year 2006 Project Budget		
USCP Furniture Replacement .....	\$500,000	\$496,000
HVAC Replacement, Crib .....	116,000	116,000
Backup Power-Farichild Building .....	70,000	70,000
Update USCP Master Plan .....	50,000	50,000
Energy Survey, USCP .....	50,000	50,000
Minor Construction .....	500,000	500,000
Vehicle Maintenance Facility Purchase .....	.....	5,000,000
Off-site Delivery/Screening Center, USCP .....	23,000,000	.....
Subtotal, Project Budget .....	\$24,286,000	\$6,282,000
Total, Capitol Police Buildings and Grounds .....	\$34,959,000	\$16,830,000

BOTANIC GARDEN

2005 appropriation .....	\$6,275,000
2006 budget estimate .....	10,613,000
Committee recommendation .....	7,211,000

The amount recommended for the Botanic Garden is \$7,211,000. This amount is \$3,402,000 below the budget request and \$936,000 above the current level.

*Botanic Garden facility.*—The Committee directs the Architect of the Capitol to prepare a report on the feasibility and desirability of establishing and operating within the United States Botanic Garden a facility such as a snack bar, kiosk, or commissary for the sale of beverages and food items to visitors to the Botanic Garden. This report is to be submitted to the Committees on Appropriations of the House and Senate by November 30, 2005.

The following tabulation summarizes the recommendations:

BOTANIC GARDEN  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$4,883,000	\$4,883,000
Travel & Transportation of Things .....	8,000	8,000
Other Services .....	605,000	445,000
Supplies .....	745,000	745,000
Equipment .....	125,000	125,000
Subtotal, Operating Budget .....	\$6,366,000	\$6,206,000
Fiscal Year 2006 Project Budget		
Partnership Support .....	\$300,000	\$298,000
Fire Alarm System Upgrade, Production Facility .....	187,000	187,000
National Garden Operations .....		520,000
Vehicle Replacement .....	60,000	
Conservatory Construction Claim .....	3,500,000	
Administration Building Improvements .....	200,000	
Subtotal, Project Budget .....	\$4,247,000	\$1,005,000
Total, Botanic Garden .....	\$10,613,000	\$7,211,000

CAPITOL VISITOR CENTER

2005 appropriation .....	
2006 budget estimate .....	\$72,185,000
Committee recommendation .....	36,900,000

The Committee recommends funding in the amount of \$36,900,000 for the cost to complete construction of the Capitol Visitor Center, as requested by the Architect. This amount is \$35,285,000 under the budget request. Of this amount, \$10,930,000 has been withdrawn by the Architect. The balance of the request, \$24,355,000, for operations is not recommended in this bill. Section 1203 establishes a “Capitol Visitor Center Governing Board” to address the issue of daily operations of the Visitor Center. The composition of the Board be as follows: The Speaker of the House or his designee, The Minority Leader of the House or his designee, the Chairman and Ranking Minority Member of the Committee on House Administration, the Majority and Minority Leaders of the Senate or their designees, and the Chairman and Ranking Minority Member of the Committee on Senate Rules and Administration.

**CAPITOL VISITOR CENTER**  
[Request versus recommendation]

Item	Amount requested	Committee recommendation
Fiscal Year 2006 Operating Budget		
Personal Services .....	\$12,098,000	.....
Travel & Printing and Reproduction .....	647,000	.....
Supplies .....	295,000	.....
Equipment .....	2,254,000	.....
Subtotal, Operating Budget .....	<u>\$15,294,000</u>	.....
Fiscal Year 2006 Project Budget		
Transition Support .....	\$3,789,000	.....
Visitor Services .....	1,472,000	.....
Exhibits .....	407,000	.....
Gift Shops .....	1,268,000	.....
USCP CVC Fit-Out .....	350,000	.....
U.S. House of Representatives CAO Shell Space .....	1,775,000	.....
U.S. House of Representatives CAO .....	10,930,000	.....
CVC Construction Cost to Complete .....	36,900,000	\$36,900,000
Subtotal, Project Budget .....	<u>\$56,891,000</u>	<u>\$36,900,000</u>
Total, Capitol Visitor Center .....	<u>\$72,185,000</u>	<u>\$36,900,000</u>

**ADMINISTRATIVE PROVISIONS**

Section 1201 amends the number of positions that the Architect of the Capitol can set for per annum compensation. Section 1202 provides for the Architect to enter into or assume a lease for a tenant in a government owned facility.

**LIBRARY OF CONGRESS**

(INCLUDING RESCISSION)

The Committee recommends appropriations totaling \$552,950,000 for the operations of the Library of Congress for fiscal year 2006. The following table summarizes the allocation of funds by appropriation account:

*Library of Congress*

<i>Item</i>	<i>Amount</i>
Fiscal year 2006:	
Salaries and expenses .....	\$381,794,000
Copyright Office .....	22,655,000
Congressional Research Service .....	99,952,000
Books for the blind and physically handicapped .....	54,049,000
(Rescission) .....	- 15,500,000
Total .....	<u>\$542,950,000</u>

**SALARIES AND EXPENSES**

2005 appropriation .....	\$375,294,000
2006 budget estimate .....	402,729,000
Committee recommendation .....	381,794,000
(Plus: Authority to spend receipts) .....	(6,350,000)
Total available .....	<u>\$381,794,000</u>

The sum of \$381,794,000, plus \$6,350,000 in offsetting receipts, is recommended for salaries and expenses, which is the basic appropriation for the operation of Library programs, an increase of \$6,500,000 above the current level and a decrease of \$20,935,000 below the request. This level of funding provides \$10,480,000 for mandatory pay increases and \$1,967,000 for price level increases. The recommendation includes program increases of \$1,000,000 for acquisition of books, \$1,465,000 for preservation activities, \$3,680,000 for information technology and emergency preparedness, and \$1,200,000 to cover the second year costs of a multi-year requirement for the Department of State Capital Security Cost-Sharing Program. The level of funding provided supports 2,908 FTEs.

The Committee has included a rescission of \$15,500,000 from funds made available for the National Digital Information Infrastructure and Preservation Program to fund the multi-year Copyright Reengineering Project. This rescission provides \$5,500,000 required by the Architect of the Capitol, Library Buildings and Grounds account to complete the building renovation required for the Copyright Office and \$10,000,000 required for the Open World Leadership Center Trust Fund.

The Committee is very concerned with the lack of notification to the Congress concerning awards made under the National Digital Information Infrastructure and Preservation Program. On two occasions in September, 2004 and May, 2005 awards were granted and the Congress learned of the awards, after the fact, from a Library of Congress press release or an article in the newspaper. This type of notification is not acceptable. The Congress has fully supported this program and expects that the Library will take the necessary steps to ensure that when future grants are made that Members and the Committee on Appropriations of the House and Senate will receive appropriate advance notification.

#### COPYRIGHT OFFICE

2005 appropriation .....	\$19,973,000
2006 budget request .....	27,534,000
Committee recommendation .....	22,655,000
(Plus: Authority to spend receipts) .....	(35,946,000)
	<hr/>
Total available .....	\$58,601,000

*Salaries and expenses.*—The Committee recommends an appropriation of \$22,655,000, plus authority to spend \$35,946,000 in receipts, for the Copyright Office. The total available in this recommendation is \$2,682,000 above the amount provided in the current fiscal year. This recommendation provides \$1,507,000 for mandatory pay increases and \$24,000 for price level increases. The Committee has included funding to complete the multi-year Copyright Re-engineering Project.

The Committee recommendation includes language that funds the new Copyright Royalty Judges Program at the request level which is funded by using offsetting collections.

## CONGRESSIONAL RESEARCH SERVICE

2005 appropriation .....	\$96,118,000
2006 budget estimate .....	105,289,000
Committee recommendation .....	99,952,000

*Salaries and expenses.*—The Committee recommends \$99,952,000 for fiscal year 2006. This amount is \$3,834,000 above the current year and is \$5,337,000 below the request. This recommendation provides \$3,470,000 for mandatory pay increases and \$409,000 for price level increases. The recommendation also provides an additional \$500,000 for research materials.

## BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

2005 appropriation .....	\$53,977,000
2006 budget estimate .....	55,243,000
Committee recommendation .....	54,049,000

*Salaries and expenses.*—A total of \$54,049,000 is recommended for the National Library Service for the Blind and Physically Handicapped, an increase of \$72,000 over the amount provided in fiscal year 2005. This recommendation provides \$381,000 for mandatory pay increases and \$164,000 for price level increases, which are offset by a \$198,000 reduction for the National Federation for the Blind NEWSLINE Program and a reduction of \$275,000 for digital talking books.

## ADMINISTRATIVE PROVISIONS

The Committee has included four administrative provisions. Section 1301 provides for expenses related to official representation for the incentive awards program. Section 1302 provides obligational authority for various Library programs. Section 1303 limits the amount of reimbursement to the Department of State for maintenance, upgrade, and construction. Section 1304 repeals Section 208 of the Legislative Branch Appropriations Act, 1996 related to parliamentary development.

## GOVERNMENT PRINTING OFFICE

## CONGRESSIONAL PRINTING AND BINDING

2005 appropriation .....	\$88,090,000
2006 budget estimate .....	92,283,000
Committee recommendation .....	88,090,000

The Committee has included an appropriation of \$88,090,000 for printing and binding of congressional documents at the Government Printing Office for use by Congress. The Committee has maintained the level of funding at the fiscal year 2005 level because for the past three fiscal years the unobligated balance/surplus in the Congressional Printing and Binding account has ranged from \$4.2 million to \$6.4 million. Retaining the current level of funding should be more than adequate to sustain the fiscal year 2006 program requirements.

A comparative summary of the recommendation by category of work follows:

## CONGRESSIONAL PRINTING AND BINDING

	Appropriation 2005	Requested 2006	Recommended 2006
Congressional Record program .....	\$21,752,000	\$22,211,000	.....
Miscellaneous publications .....	3,564,000	3,903,000	.....
Miscellaneous printing and binding .....	18,579,000	18,470,000	.....
Details to Congress .....	2,780,000	2,841,000	.....
Document envelopes and document franks .....	722,000	948,000	.....
Business and committee calendars .....	2,940,000	3,485,000	.....
Bills, resolutions, and amendments .....	5,421,000	6,192,000	.....
Committee reports .....	6,253,000	6,894,000	.....
Documents .....	3,985,000	3,888,000	.....
Hearings .....	19,639,000	21,815,000	.....
Committee prints .....	2,455,000	1,636,000	.....
Total .....	\$88,090,000	\$92,283,000	\$88,090,000

## OFFICE OF SUPERINTENDENT OF DOCUMENTS

2005 appropriation .....	\$31,697,000
2006 budget estimate .....	33,837,000
Committee recommendation .....	33,337,000

The Committee recommends the appropriation of \$33,337,000 for the salaries and expenses of the Superintendent of Documents, a part of the Government Printing Office. This amount is \$1,640,000 above the fiscal year 2005 level and is \$500,000 below the budget request. The amount below the budget reflects half the amount required for the transportation and shipping of materials for the legacy digitization initiative and the National Collection. The Committee will consider any reprogramming request made by the GPO for the funding required for the transportation costs if the GPO considers this to be a top priority program need.

## GOVERNMENT PRINTING OFFICE REVOLVING FUND

2005 appropriation .....	.....
2006 budget estimate .....	\$5,000,000
Committee recommendation .....	1,200,000

The Committee recommendation has provided \$1,200,000 to the revolving fund to be used towards workforce retraining. Because of budgetary constraints the Committee has not been able to fund the entire request of \$5 million for the workforce-retraining program. The bill includes the usual language authorizing the operation of the revolving fund, authority to hire or purchase automobiles, advisory councils, and consultants, and authorization for expenditure of funds for the Benjamin Franklin Tercentenary Commission. The limit on full-time equivalent employment has been set at 2,621.

## GOVERNMENT ACCOUNTABILITY OFFICE

## SALARIES AND EXPENSES

2005 appropriation .....	\$467,205,000
2006 budget estimate .....	486,383,000
Committee recommendation .....	482,395,000
Offsetting collections .....	(7,165,000)
Total available .....	489,560,000

The Committee has provided \$482,395,000 in direct appropriations for the Government Accountability Office, plus \$7,165,000 in



offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building. This funding provides for 3,215 FTEs.

PAYMENT TO THE OPEN WORLD LEADERSHIP CENTER TRUST FUND

2005 appropriation .....	\$13,392,000
2006 budget estimate .....	14,000,000
Committee recommendation .....	14,000,000

The Committee recommends \$14,000,000 for payment to the Open World Leadership Center Trust Fund. This amount is \$608,000 above the FY 2005 level and is the same as the budget request.

TITLE II—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, fiscal year limitation, positions and allowances, consulting services, awards and settlements, the Legislative Branch Financial Managers Council, the Architect to maintain and landscape areas on Washington Avenue SW and a limitation on transfers of funds is included in this bill (Sec. 201–208). The Committee has included section 209 which places a limitation on the aggregate compensation of Legislative Branch employees.

TITLE III—CONTINUITY IN REPRESENTATION

The Committee recommends language that provides for continuity in representation regarding the House of Representatives.

CONSTITUTIONAL AUTHORITY

Clause 3(d)(1) of rule XIII of the Rules of the House of Representatives states that:

Each report of a committee on a bill or joint resolution of a public character shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.

The Committee on Appropriations bases its authority to report this legislation on Clause 7 of Section 9 of Article I of the Constitution of the United States of America, which states:

No money shall be drawn from the Treasury but in consequence of Appropriations made by law. \* \* \*

Appropriations contained in this Act are made pursuant to this specific power granted by the Constitution.

COMPARISON WITH BUDGET RESOLUTION

Clause 3(c)(2) of rule XIII of the Rules of the House of Representatives requires an explanation of compliance with section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93–09344), as amended, which requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year from the Committee’s section 302(b) allocation.

This information follows:

COMPARISON WITH BUDGET RESOLUTION

[In millions of dollars]

	Sec. 302(b)		This bill—	
	Budget au- thority	Outlays	Budget au- thority	Outlays
Discretionary .....	\$3,719	\$3,804	\$2,870	<sup>1</sup> \$3,089
Mandatory .....	118	117	118	117
Total .....	\$3,837	\$3,921	\$2,988	\$3,206

Note.—Bill amounts excludes discretionary Senate-related items.

<sup>1</sup> Includes outlays from House and Senate prior-year budget authority.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(B) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93–09344), as amended, the following table contains five-year projections associated with the budget authority provided in the accompanying bill:

*Five-Year Projection of Outlays*

	<i>Millions</i>
Outlays:	
2006 .....	2,572
2007 .....	287
2008 .....	79
2009 .....	19
2010 .....	14

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93–09344), as amended, the financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

TRANSFERS OF FUNDS

Indefinite transfer authority is authorized in Library of Congress, Congressional printing and binding, the Superintendent of Documents, and the Capitol Police programs.

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

## RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table is submitted describing the rescissions recommended in the accompanying bill:

Library of Congress, Salaries and Expenses .....	\$15,500,000
--	--------------

## CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1), of rule XIII of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by removing the incentive to commit funds at the end of the fiscal year.

2. The bill includes a number of provisions which place limitations on, or which authorize or reauthorize, the use of funds in the bill, or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.

3. There is language that allows reimbursement for service to be used by the servicing entity.

4. The bill continues the practice of providing official reception and representation allowances for officers and offices of the legislative branch.

5. The bill authorizes expenses for employee awards, such as certificates or plaques and related ceremonial presentations, by certain agencies.

6. The bill authorizes salaries and expenses of the House Child Care Center.

7. The bill requires unspent funds remaining in Members Representational Allowances to be used for deficit or debt reduction.

8. There is language that authorizes allowances for employees of the Office of the Attending Physician.

9. There is language that authorizes additional employees for the Guide Service during emergencies.

10. There is language under "Capitol Police, General Expenses" authorizing advance payments for travel by Capitol Police personnel for training or other purposes, expenses associated with the relocation of liaison or instructor personnel from the Capitol Police force to and from the Federal Law Enforcement Training Center and for the costs of basic training of police personnel.

11. The bill authorizes the transfer of funds within "Capitol Police, Salaries" and "Capitol Police, General Expenses", subject to approval.

12. There is language under Capitol Police, which transfers the horses, equipment, and supplies of the Capitol Police horse unit to the United States Park Service.

13. There is language that requires the Capitol Police to file financial disclosure reports with the Clerk of the House.

14. There is language under Capitol Police that repeals expanded jurisdiction for certain programs.

15. There is language under Capitol Police that establishes re-programming guidelines.

16. There is language under Capitol Police establishing an office of Inspector General.

17. There is language under the Office of Compliance providing for the disposal of personal property.

18. There is language under the Congressional Budget Office providing for the waiver of erroneous overpayments.

19. There is language under "Capitol Power Plant", Architect of the Capitol, allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex and the Folger Shakespeare Library to be credited to this appropriation and made available for obligation.

20. There is language under the Architect of the Capitol, Botanic Garden that authorizes expenditures for the National Garden.

21. There is language under the Architect of the Capitol changing the number of positions authorized to have annual salaries established by the Architect.

22. There is language under the Architect of the Capitol authorizing the Architect to assume or enter into a lease for a tenant in a government owned facility.

23. There is language under the Architect of the Capitol that establishes a Capitol Visitor Center Governing Board.

24. There is authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

25. There is language authorizing the expenditure of funds for the Abraham Lincoln Bicentennial Commission.

26. There is language rescinding funds for "Library of Congress, Salaries and Expenses."

27. There is language authorizing expenditure of receipts for the Copyright Royalty Judges.

28. There is language under "Congressional Research Service" which prohibits the publication of material unless approved by the appropriate committees.

29. There is language authorizing the temporary transfer of funds under the heading "Library of Congress, Salaries and Expenses".

30. There is language under Library of Congress related to assistance for parliamentary development.

31. There is language under "Congressional printing and binding" restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress, limiting the printing of certain documents to a time certain, and authorizing the transfer of unobligated balances.

32. Authorization of appropriations for Congressional printing and binding is included.

33. There is language under “Salaries and Expenses”, Office of Superintendent of Documents, which authorizes the use of current appropriations to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

34. There is language authorizing the operation of the Government Printing Office revolving fund, and which authorizes travel expenses for advisory councils.

35. There is language authorizing the expenditure of funds from the Government Printing Office revolving fund for the Benjamin Franklin Tercentenary Commission.

36. The bill includes a limitation on GPO employment of not more than 2,621 full-time equivalent work years.

37. There is language relating to the Government Accountability Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the General Accounting Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and to provide certain benefits, including rental of living quarters in foreign countries; appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum.

38. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

39. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

40. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

41. Section 206 authorizes legislative branch entities to share the costs of the Legislative Branch Financial Managers Council.

42. Section 207 authorizes the Architect of the Capitol to maintain certain property.

43. Section 208 limits the transfer of funds in this Act.

44. Section 209 caps compensation of employees in the Act to not exceed the annual rate of pay for Members.

45. There is language under Title III that provides for continuity in representation regarding the House of Representatives.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

**SECTION 103 OF THE ETHICS IN GOVERNMENT ACT OF 1978**

FILING OF REPORTS

SEC. 103. (a) \* \* \*

\* \* \* \* \*

(h)(1) The reports required under this title shall be filed by a reporting individual with—

(A)(i)(I) the Clerk of the House of Representatives, in the case of a Representative in Congress, a Delegate to Congress, the Resident Commissioner from Puerto Rico, an officer or employee of the Congress whose compensation is disbursed by the Chief Administrator Officer of the House of Representatives, an officer or employee of the Architect of the Capitol, *United States Capitol Police*, the United States Botanic Garden, the Congressional Budget Office, the Government Printing Office, the Library of Congress, or the Copyright Royalty Tribunal (including any individual terminating service, under section 101(e), in any office or position referred to in this subclause), or an individual described in section 101(c) who is a candidate for nomination or election as a Representative in Congress, a Delegate to Congress, or the Resident Commissioner from Puerto Rico; and

\* \* \* \* \*

**SECTION 1003 OF THE LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2004**

[SEC. 1003. EXTENDED CAPITOL POLICE JURISDICTION ZONE FOR THE TRUCK INTERDICTION PROGRAM. (a) IN GENERAL.—Section 9B of the Act entitled “An Act to define the area of the United States Capitol Grounds, to regulate the use thereof, and for other purposes”, approved July 31, 1946 (2 U.S.C. 1967) is amended—

[(1) in subsection (a)—

[(A) in paragraph (3), by striking “and” after the semicolon;

[(B) in paragraph (4), by striking “in subsection (b) of this section.” and inserting “under subsection (b)(1); and”; and

[(C) by adding at the end the following:

[(5) within the area described under subsection (b)(2)—

[(A) with respect to any crime of violence committed in the presence of the member, if the member is in the performance of official duties, as defined under such regulations, when the crime is committed; and

【“(B) to prevent imminent loss of life or injury to person or property, if the officer is in the performance of official duties, as defined under such regulations, when the authority is exercised.”; and

【(2) in subsection (b)—

【(A) by inserting “(1)” after “(b)”]; and

【(B) by adding at the end the following:

【“(2) The area referred to under subsection (a)(5) is that area bounded by the north curb of Constitution Avenue from 14th Street, N.W., to 3rd Street, N.W., the east curb of 3rd Street from Constitution Avenue, N.W., to Independence Avenue, S.W., the south curb of Independence Avenue from 3rd Street, S.W., to 14th Street, S.W., and the west curb of 14th Street from Independence Avenue, S.W., to Constitution Avenue, N.W.”.

【(b) RULE OF CONSTRUCTION.—Nothing in the amendments made by this section may be construed to limit the authority of the Capitol Police as in effect before the effective date of this section.

【(c) EFFECTIVE DATE.—This section shall take effect on the date on which the Committee on Rules and Administration of the Senate and the Committee on House Administration of the House of Representatives approve regulations prescribed by the Capitol Police Board for the sole implementation, execution and maintenance of the truck interdiction program.】

## SECTION 9B OF THE ACT OF JULY 31, 1946

AN ACT to define the area of the United States Capitol Grounds, to regulate the use thereof, and for other purposes.

SEC. 9B. (a) Subject to such regulations as may be prescribed by the Capitol Police Board and approved by the Committee on House Administration of the House of Representatives and the Committee on Rules and Administration of the Senate, a member of the Capitol Police shall have authority to make arrests and otherwise enforce the laws of the United States, including the laws of the District of Columbia—

(1) \* \* \*

\* \* \* \* \*

(3) within the District of Columbia, to prevent imminent loss of life or injury to person or property, if the officer is in the performance of official duties when the authority is exercised; and

(4) within the area described under [subsection (b)(1); and] in subsection (b).

【(5) within the area described under subsection (b)(2)—

【(A) with respect to any crime of violence committed in the presence of the member, if the member is in the performance of official duties, as defined under such regulations, when the crime is committed; and

【(B) to prevent imminent loss of life or injury to person or property, if the officer is in the performance of official duties, as defined under such regulations, when the authority is exercised.】

(b)【(1)】 The area referred to in subsection (a)(4) is that area bounded by the north curb of H Street from 3rd Street, N.W. to 7th Street, N.E., the east curb of 7th Street from H Street, N.E., to M Street, S.E., the south curb of M Street from 7th Street, S.E. to 1st Street, S.E., the east curb of 1st Street from M Street, S.E. to Potomac Avenue S.E., the southeast curb of Potomac Avenue from 1st Street, S.E. to South Capitol Street, S.W., the west curb of South Capitol Street from Potomac Avenue, S.W. to P Street, S.W., the north curb of P Street from South Capitol Street, S.W. to 3rd Street, S.W., and the west curb of 3rd Street from P Street, S.W. to H Street, N.W.

【(2) The area referred to under subsection (a)(5) is that area bounded by the north curb of Constitution Avenue from 14th Street, N.W., to 3rd Street, N.W., the east curb of 3rd Street from Constitution Avenue, N.W., to Independence Avenue, S.W., the south curb of Independence Avenue from 3rd Street, S.W., to 14th Street, S.W., and the west curb of 14th Street from Independence Avenue, S.W., to Constitution Avenue, N.W.】

\* \* \* \* \*

**SECTION 108 OF THE LEGISLATIVE BRANCH  
APPROPRIATIONS ACT, 1991**

ADMINISTRATIVE PROVISIONS

SEC. 108. (a) \* \* \*

(b) Effective beginning with any pay period beginning on or after the date of enactment of the Legislative Branch Appropriations Act, 1992, the rate of basic pay for up to 【8】 10 positions under the jurisdiction of the Architect of the Capitol may be fixed at such rate as the Architect considers appropriate for each, not to exceed 135 percent of the minimum rate payable for grade GS-15 of the General Schedule.

(c) The Architect of the Capitol may fix the rate of basic pay for not more than 【4】 2 positions for Executive Project Directors whose salary is payable from project funds, at a rate not to exceed 95 percent of the highest total rate of pay for the Senior Executive Service under subchapter VIII of chapter 53 of title 5, United States Code, for the locality involved.

**SECTION 905 OF THE 2002 SUPPLEMENTAL APPROPRIATIONS ACT FOR FURTHER RECOVERY FROM AND RESPONSE TO TERRORIST ATTACKS ON THE UNITED STATES**

SEC. 905. (a) \* \* \*

\* \* \* \* \*

(d) *In the case of a building or facility acquired through purchase pursuant to subsection (a), the Architect of the Capitol may enter into or assume a lease with another person for the use of any portion of the building or facility that the Architect determines is not required to be used to carry out the purposes of this section, subject*



to the approval of the entity which approved the acquisition of such building or facility under subsection (b).

[(d)] (e) This section shall apply with respect to fiscal year 2002 and each succeeding fiscal year.

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**SECTION 208 OF THE LEGISLATIVE BRANCH  
APPROPRIATIONS ACT, 1996**

[SEC. 208. Notwithstanding this or any other Act, obligational authority under the heading “Library of Congress” for activities in support of parliamentary development is prohibited, except for Russia, Ukraine, Albania, Slovakia, and Romania, for other than incidental purposes.]

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**SECTION 5584 of TITLE 5, UNITED STATES CODE**

**§ 5584. Claims for overpayment of pay and allowances, and of travel, transportation and relocation expenses and allowances**

(a) \* \* \*

\* \* \* \* \*

(g) For the purpose of this section, “agency” means—

(1) \* \* \*

\* \* \* \* \*

(5) the Botanic Garden; [and]

(6) the Administrative Office of the United States Courts, the Federal Judicial Center, and any of the courts set forth in section 610 of title 28[.]; and

(7) the Congressional Budget Office.

\* \* \* \* \*

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**SECTION 26 OF THE REVISED STATUTES OF THE  
UNITED STATES**

SEC. 26. [The time] (a) *IN GENERAL.*—*Except as provided in subsection (b), the time for holding elections in any State, District, or Territory for a Representative or Delegate to fill a vacancy, whether such vacancy is caused by a failure to elect at the time prescribed by law, or by the death, resignation, or incapacity of a person elected, may be prescribed by the laws of the several States and Territories respectively.*

(b) *SPECIAL RULES IN EXTRAORDINARY CIRCUMSTANCES.*—

(1) *IN GENERAL.*—*In extraordinary circumstances, the executive authority of any State in which a vacancy exists in its representation in the House of Representatives shall issue a writ of election to fill such vacancy by special election.*

(2) *TIMING OF SPECIAL ELECTION.*—*A special election held under this subsection to fill a vacancy shall take place not later than 49 days after the Speaker of the House of Representatives announces that the vacancy exists, unless, during the 75-day period which begins on the date of the announcement of the vacancy—*

(A) a regularly scheduled general election for the office involved is to be held; or

(B) another special election for the office involved is to be held, pursuant to a writ for a special election issued by the chief executive of the State prior to the date of the announcement of the vacancy.

(3) *NOMINATIONS BY PARTIES.*—If a special election is to be held under this subsection, the determination of the candidates who will run in such election shall be made—

(A) by nominations made not later than 10 days after the Speaker announces that the vacancy exists by the political parties of the State that are authorized by State law to nominate candidates for the election; or

(B) by any other method the State considers appropriate, including holding primary elections, that will ensure that the State will hold the special election within the deadline required under paragraph (2).

(4) *EXTRAORDINARY CIRCUMSTANCES.*—

(A) *IN GENERAL.*—In this subsection, “extraordinary circumstances” occur when the Speaker of the House of Representatives announces that vacancies in the representation from the States in the House exceed 100.

(B) *JUDICIAL REVIEW.*—If any action is brought for declaratory or injunctive relief to challenge an announcement made under subparagraph (A), the following rules shall apply:

(i) Not later than 2 days after the announcement, the action shall be filed in the United States District Court having jurisdiction in the district of the Member of the House of Representatives whose seat has been announced to be vacant and shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.

(ii) A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives.

(iii) A final decision in the action shall be made within 3 days of the filing of such action and shall not be reviewable.

(iv) The executive authority of the State that contains the district of the Member of the House of Representatives whose seat has been announced to be vacant shall have the right to intervene either in support of or opposition to the position of a party to the case regarding the announcement of such vacancy.

(5) *PROTECTING ABILITY OF ABSENT MILITARY AND OVERSEAS VOTERS TO PARTICIPATE IN SPECIAL ELECTIONS.*—

(A) *DEADLINE FOR TRANSMITTAL OF ABSENTEE BALLOTS.*—In conducting a special election held under this subsection to fill a vacancy in its representation, the State shall ensure to the greatest extent practicable (including through the use of electronic means) that absentee ballots for the election are transmitted to absent uniformed services voters and overseas voters (as such terms are defined in the Uniformed and Overseas Citizens Absentee Voting Act) not

later than 15 days after the Speaker of the House of Representatives announces that the vacancy exists.

(B) *PERIOD FOR BALLOT TRANSIT TIME.*—Notwithstanding the deadlines referred to in paragraphs (2) and (3), in the case of an individual who is an absent uniformed services voter or an overseas voter (as such terms are defined in the Uniformed and Overseas Citizens Absentee Voting Act), a State shall accept and process any otherwise valid ballot or other election material from the voter so long as the ballot or other material is received by the appropriate State election official not later than 45 days after the State transmits the ballot or other material to the voter.

(6) *APPLICATION TO DISTRICT OF COLUMBIA AND TERRITORIES.*—This subsection shall apply—

(A) to a Delegate or Resident Commissioner to the Congress in the same manner as it applies to a Member of the House of Representatives; and

(B) to the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, Guam, and the United States Virgin Islands in the same manner as it applies to a State, except that a vacancy in the representation from any such jurisdiction in the House shall not be taken into account by the Speaker in determining whether vacancies in the representation from the States in the House exceed 100 for purposes of paragraph (4)(A).

(7) *RULE OF CONSTRUCTION REGARDING FEDERAL ELECTION LAWS.*—Nothing in this subsection may be construed to affect the application to special elections under this subsection of any Federal law governing the administration of elections for Federal office (including any law providing for the enforcement of any such law), including, but not limited to, the following:

(A) The Voting Rights Act of 1965 (42 U.S.C. 1973 et seq.), as amended.

(B) The Voting Accessibility for the Elderly and Handicapped Act (42 U.S.C. 1973ee et seq.), as amended.

(C) The Uniformed and Overseas Citizens Absentee Voting Act (42 U.S.C. 1973ff et seq.), as amended.

(D) The National Voter Registration Act of 1993 (42 U.S.C. 1973gg et seq.), as amended.

(E) The Americans With Disabilities Act of 1990 (42 U.S.C. 12101 et seq.), as amended.

(F) The Rehabilitation Act of 1973 (29 U.S.C. 701 et seq.), as amended.

(G) The Help America Vote Act of 2002 (42 U.S.C. 15301 et seq.), as amended.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Clause 3(f)(1), Rule XIII requires a table of all appropriations in the bill that are not authorized by law. Appropriations included in this bill have been previously authorized by law.

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: June 16, 2005

Measure: Legislative Branch Appropriations Bill, FY 2006

Motion by: Mr. Obey

Description of Motion: To establish a select committee of the House of Representatives to investigate the awarding and carrying out of contracts to conduct activities in Afghanistan and Iraq and to fight the war on terrorism.

Results: Rejected 27 yeas to 37 nays.

*Members Voting Yea*

Mr. Berry  
 Mr. Bishop  
 Mr. Boyd  
 Mr. Clyburn  
 Ms. DeLauro  
 Mr. Dicks  
 Mr. Edwards  
 Mr. Farr  
 Mr. Fattah  
 Mr. Hinchey  
 Mr. Hoyer  
 Ms. Kaptur  
 Mr. Kennedy  
 Ms. Kilpatrick  
 Mrs. Lowey  
 Mr. Mollohan  
 Mr. Moran  
 Mr. Murtha  
 Mr. Obey  
 Mr. Olver  
 Mr. Pastor  
 Mr. Price  
 Mr. Rothman  
 Ms. Roybal-Allard  
 Mr. Sabo  
 Mr. Serrano  
 Mr. Visclosky

*Members Voting Nay*

Mr. Aderholt  
 Mr. Alexander  
 Mr. Bonilla  
 Mr. Carter  
 Mr. Crenshaw  
 Mr. Culberson  
 Mr. Cunningham  
 Mr. Doolittle  
 Mrs. Emerson  
 Mr. Frelinghuysen  
 Mr. Goode  
 Ms. Granger  
 Mr. Hobson  
 Mr. Istook  
 Mr. Kingston  
 Mr. Kirk  
 Mr. Knollenberg  
 Mr. Kolbe  
 Mr. LaHood  
 Mr. Latham  
 Mr. Lewis  
 Mrs. Northup  
 Mr. Peterson  
 Mr. Regula  
 Mr. Rehberg  
 Mr. Rogers  
 Mr. Sherwood  
 Mr. Simpson  
 Mr. Sweeney  
 Mr. Taylor  
 Mr. Tiahrt  
 Mr. Walsh  
 Mr. Wamp  
 Dr. Weldon  
 Mr. Wicker  
 Mr. Wolf  
 Mr. Young

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>TITLE I - LEGISLATIVE BRANCH</b>					
<b>HOUSE OF REPRESENTATIVES</b>					
Payments to Widows and Heirs of Deceased Members of Congress (emergency) (P.L. 109-13).....	162	---	---	-162	---
<b>Salaries and Expenses</b>					
<b>House Leadership Offices</b>					
Office of the Speaker.....	2,708	2,788	2,788	+80	---
Office of the Majority Floor Leader.....	2,027	2,089	2,089	+62	---
Office of the Minority Floor Leader.....	2,840	2,928	2,928	+88	---
Office of the Majority Whip.....	1,741	1,797	1,797	+56	---
Office of the Minority Whip.....	1,303	1,345	1,345	+42	---
Speaker's Office for Legislative Floor Activities.....	470	482	482	+12	---
Republican Steering Committee.....	881	906	906	+25	---
Republican Conference.....	1,500	1,548	1,548	+48	---
Republic Policy Committee.....	---	307	307	+307	---
Democratic Steering and Policy Committee.....	1,589	1,945	1,945	+356	---
Democratic Caucus.....	792	816	816	+24	---
Nine minority employees.....	1,409	1,445	1,445	+36	---
<b>Training and Program Development:</b>					
Majority.....	290	290	290	---	---
Minority.....	290	290	290	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Cloukroom Personnel:</b>					
Majority.....	419	434	434	+15	---
Minority.....	419	434	434	+15	---
Subtotal, House Leadership Offices.....	18,678	19,844	19,844	+1,166	---
<b>Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail</b>					
Expenses.....	525,195	564,536	538,109	+12,914	-26,427
<b>Committee Employees</b>					
Standing Committees, Special and Select.....	113,499	117,913	117,913	+4,414	---
Committee on Appropriations (including studies and investigations).....	24,726	25,668	25,668	+942	---
Subtotal, Committee employees.....	138,225	143,581	143,581	+5,356	---
<b>Salaries, Officers and Employees</b>					
Office of the Clerk.....	20,534	21,911	21,911	+1,377	---
Office of the Sergeant at Arms.....	5,879	6,284	6,284	+405	---
Office of the Chief Administrative Officer.....	143,645	119,804	116,971	-26,674	-2,833
Office of the Inspector General.....	3,986	3,991	3,991	+5	---
Office for Emergency Planning, Preparedness and Operations.....	1,000	5,000	5,000	+4,000	---
Office of General Counsel.....	962	962	962	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Chaplain.....	155	161	161	+6	---
Office of the Parliamentarian.....	1,673	1,767	1,767	+94	---
Office of the Parliamentarian.....	(1,459)	(1,546)	(1,546)	(+87)	---
Compilation of precedents of the House of Representatives.....	(214)	(221)	(221)	(+7)	---
Office of the Law Revision Counsel of the House.....	2,346	2,453	2,453	+107	---
Office of the Legislative Counsel of the House.....	6,721	6,963	6,963	+242	---
Office of Interparliamentary Affairs.....	687	720	720	+33	---
Other authorized employees.....	156	161	161	+5	---
Office of the Historian.....	---	---	405	+405	+405
Subtotal, Salaries, officers and employees.....	187,744	170,177	167,749	-19,995	-2,428
Allowances and Expenses					
Supplies, materials, administrative costs and Federal court claims.....	4,350	4,179	4,179	-171	---
Official mail for committees, leadership offices, and administrative offices of the House.....	410	410	410	---	---
Government contributions.....	203,900	214,422	214,422	+10,522	---
Miscellaneous items.....	690	703	703	+13	---
Capitol Visitor Center.....	---	9,965	3,410	+3,410	-6,555
Subtotal, Allowances and expenses.....	209,350	229,679	223,124	+13,774	-6,555
Total, Salaries and expenses.....	1,079,192	1,127,817	1,092,407	+13,215	-35,410



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
Total, House of Representatives.....	1,079,354	1,127,817	1,092,407	+13,053	-35,410
JOINT ITEMS					
Joint Economic Committee.....	4,139	4,276	4,276	+137	---
Joint Committee on Taxation.....	8,366	8,781	8,781	+415	---
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances.	2,508	2,545	2,545	+37	---
Capitol Guide Service and Special Services Office.....	3,844	4,268	4,268	+424	---
Statements of Appropriations.....	30	30	30	---	---
Total, Joint items.....	18,887	19,900	19,900	+1,013	---
CAPITOL POLICE					
Salaries.....	201,812	230,191	210,350	+8,538	-19,841
General expenses.....	39,657	59,948	29,345	-10,312	-30,603
Total, Capitol Police.....	241,469	290,139	239,695	-1,774	-50,444

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>OFFICE OF COMPLIANCE</b>					
Salaries and expenses /1.....	2,402	3,112	3,112	+710	---
<b>CONGRESSIONAL BUDGET OFFICE</b>					
Salaries and expenses.....	34,640	35,853	35,450	+810	-403
<b>ARCHITECT OF THE CAPITOL</b>					
General administration.....	79,704	76,982	77,002	-2,702	+20
Capitol building.....	28,626	27,105	22,097	-6,529	-5,008
Capitol grounds.....	15,118	7,801	7,723	-7,395	-78
House office buildings.....	64,830	68,698	59,616	-5,214	-9,082
Capitol Power Plant.....	60,744	65,755	65,185	+4,441	-570
Offsetting collections.....	-4,365	-6,500	-6,600	-2,235	-100
Net subtotal, Capitol Power Plant.....	56,379	59,255	58,585	+2,206	-670
Library buildings and grounds.....	39,776	83,318	31,318	-8,458	-52,000
Capitol police buildings and grounds.....	9,906	34,959	16,830	+6,924	-18,129
Botanic garden.....	6,275	10,613	7,211	+936	-3,402

/1 Includes pending budget amendment of \$470,000.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
Capitol Visitor Center					
CVC Project (cost-to-complete).....	---	36,900	36,900	+36,900	---
CVC Operations.....	---	35,285	---	---	-35,285
Total, Capitol Visitor Center.....	---	72,185	36,900	+36,900	-35,285
=====					
Total, Architect of the Capitol.....	300,614	440,916	317,282	+16,668	-123,634
LIBRARY OF CONGRESS					
Salaries and expenses.....	381,593	409,079	388,144	+6,551	-20,935
Authority to spend receipts.....	-6,299	-6,350	-6,350	-51	---
Subtotal, Salaries and expenses.....	375,294	402,729	381,794	+6,500	-20,935

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
Copyright Office, salaries and expenses.....	53,182	58,191	58,601	+5,419	+410
Authority to spend receipts.....	-33,209	-30,657	-35,946	-2,737	-5,289
Subtotal, Copyright Office.....	19,973	27,534	22,655	+2,682	-4,879
Congressional Research Service, salaries and expenses. Books for the blind and physically handicapped, Salaries and expenses.....	96,118	105,289	99,952	+3,834	-5,337
Subtotal, Library of Congress.....	545,362	590,795	558,450	+13,088	-32,345
Rescission, Chapter 9, Division A, Misc. Appropriations Act, 2001.....	---	---	-15,500	-15,500	-15,500
Total, Library of Congress.....	545,362	590,795	542,950	-2,412	-47,845
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding.....	88,090	92,283	88,090	---	-4,193
Office of Superintendent of Documents					
Salaries and expenses.....	31,697	33,837	33,337	+1,640	-500
Government Printing Office Revolving Fund.....	---	5,000	1,200	+1,200	-3,800
Total, Government Printing Office.....	119,787	131,120	122,627	+2,840	-8,493

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
GOVERNMENT ACCOUNTABILITY OFFICE					
Salaries and expenses.....	474,565	493,548	489,560	+14,995	-3,988
Offsetting collections.....	-7,360	-7,165	-7,165	+195	---
Total, Government Accountability Office.....	467,205	486,383	482,395	+15,190	-3,988
OPEN WORLD LEADERSHIP CENTER					
Payment to the Open World Leadership Center Trust Fund.....	13,392	14,000	14,000	+608	---
Grand total.....	2,823,112	3,140,035	2,869,818	+46,706	-270,217

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2005  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2006  
(Amounts in thousands)

	FY 2005 Enacted	FY 2006 Request	Bill	Bill vs. Enacted	Bill vs. Request
RECAPITULATION					
House of Representatives.....	1,079,354	1,127,817	1,092,407	+13,053	-35,410
Joint Items.....	18,887	19,900	19,900	+1,013	---
Capitol Police.....	241,469	290,139	239,695	-1,774	-50,444
Office of Compliance.....	2,402	3,112	3,112	+710	---
Congressional Budget Office.....	34,640	35,853	35,450	+810	-403
Architect of the Capitol.....	300,614	440,916	317,282	+16,668	-123,634
Library of Congress.....	545,362	590,795	542,950	-2,412	-47,845
Government Printing Office.....	119,787	131,120	122,627	+2,840	-8,493
Government Accountability Office.....	467,205	486,383	482,395	+15,190	-3,988
Open World Leadership Center.....	13,392	14,000	14,000	+608	---
Grand total.....	2,823,112	3,140,035	2,869,818	+46,706	-270,217

## ADDITIONAL VIEWS OF HON. DAVID OBEY

The construction of the Capitol Visitors Center (CVC) has been a story of serious mismanagement and colossal government waste. There is a great need for increased oversight of this project. However, during the reorganization of the Appropriations Committee, the Legislative Branch subcommittee, the body with the institutional knowledge and day-to-day responsibility for overseeing the Architect, was eliminated.

The cost of the CVC, first estimated at \$95 million, has ballooned to over \$500 million. I have raised my concerns about this project several times in the past, and I continue to have serious objections to the current plan.

For example, the CVC will provide the House with little, if any, usable new workspace. During the FY 2005 war supplemental conference, Senator Domenici remarked that the room we met in was too crowded with staff. That often occurs at conferences because the Congress simply does not have space in which a conference can convene and conduct its business in a dignified manner. It will not have such a space after completion of the CVC either because Majority Leadership staff have made decisions about the CVC's design without any real recognition of the needs of the Congress and what it would take to make the House space within the CVC functional.

The current design of the CVC House space includes 87,000-square feet of space, of which only 3,200 square feet is for hearing rooms where public business can be conducted, and even this is designed inefficiently. This is because the real work of the Congress was not a primary consideration in its construction. It was constructed in such a way as to make it ready for television. The media room takes up two floors, wasting significant space, with limited room for staff or the public. The chief value of this opulent hearing space, and the accompanying new Radio and Television Gallery, seems to be as a high tech propaganda tool.

In addition, the CVC contains an enormous Congressional auditorium to seat 400 people. I asked the Architect of the Capitol why the theatre hall was needed in addition to the two orientation rooms. First, I was told that it could be used to host large constituent groups. I have never brought a group that large to the Capitol, and I doubt many other Members ever either. Then I was told that the theatre could serve as an alternate chamber for the House if the current chamber was being renovated. However, it is my understanding that the Ways and Means hearing room in the Longworth Building was originally designed to serve this same purpose. According to CQ Weekly (2/28/2005):

The hearing room is designated as the alternate House chamber in case of an emergency. (The House of Representatives held its sessions in it from 1949 to 1950, when the Capitol was being rebuilt.)

Given the apparent redundancy of an alternative chamber in the CVC, what is the true motivation for the space? It is found on page 25 of the Final Design Report done 10 years ago: “The Library has long needed facilities that meet the public demand for greater access to its historical and educational programs. The CVC provides a singular opportunity to do this well.” We are building a movie theatre for the Library of Congress, even though the Center already includes two orientation theatres for visitors.

Mr. Moran has also raised a valid point about the capacity of the CVC versus that of the Capitol. The number of people who can safely be in the CVC at one time is twice the number of people who are allowed in the Capitol. So, in reality, half of the people who will be allowed into the CVC will likely never have the chance to visit the Capitol itself.

It is clear from these examples, and many others, that the Majority Leadership has not lived up to its obligation to responsibly manage taxpayer funds. It needed to create workspace. Instead, it has created Taj Mahal show space. This bill includes \$40.3 million for the CVC. I do not support this funding and I will oppose any bill that contains additional funding for this project.

#### CONTINUITY OF CONGRESS

At the request of the Speaker, the Chairman of the Committee attached to this bill legislation providing for the continuity of Congress in the case of a disaster. I do not think it is right or advisable to add a major authorization to this bill that will change the law with respect to who will succeed members of Congress in case there is a catastrophe and many members are killed. It became clear during our deliberations that the Committee was not at that time in a position to make a fully informed judgment about the bill’s content.

While I disagree with the attached legislation itself, I also take issue with the process by which this bill was attached. House rules prohibit the inclusion of “authorizing language” on appropriations bills. Yet, for the second time this year, significant authorizing language has been included on a spending measure. Earlier this year, the REAL ID bill was attached to the emergency spending bill for the war in Iraq. In both instances, the rationale for breaking the rule was—“This is important and must be done.”

Whatever the reasoning, it could appear that the rules of the House are being selectively applied. For example, authorizing committee chairmen regularly are allowed to strip “authorizing language” from spending bills because it violates the rule against authorizing on appropriations bills. The continuity legislation added to this spending bill will be protected from such an action. In addition, some members have been blocked from addressing important problems on appropriations bills because, we are told, the solutions would violate this rule. Yet, the rule is being ignored in the case of the continuity language.

Fairness and equal treatment demand that House rules apply to all Members and to both the Majority and the Minority. While expediency is a temptation, selective enforcement of the rules can only create the impression that the Majority Leadership will ma-



nipulate the rules when doing so serves their purposes. That is not an impression any House majority should seek to create.

DAVID R. OBEY.

