

PROVIDING FOR THE CONSIDERATION OF H.R. 4516, THE
LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2001

JUNE 21 (legislative day, JUNE 20), 2000.—Referred to the House Calendar and
ordered to be printed

Ms. PRYCE, from the Committee on Rules, submitted the following

REPORT

[To accompany H. Res. 530]

The Committee on Rules, having had under consideration House Resolution 530, by a nonrecord vote, report the same to the House with the recommendation that the resolution be adopted.

SUMMARY OF PROVISIONS OF RESOLUTION

The resolution provides for the consideration of H.R. 4516, the Legislative Branch Appropriations Act, 2001, under a structured rule. The rule provides one hour of general debate divided equally between the chairman and ranking minority member of the Committee on Appropriations.

The rule waives points of order against consideration of the bill for failure to comply with section 401(a) of Congressional Budget Act of 1974 (prohibiting consideration of budget related legislation, as reported, providing new contract authority that is not limited to amounts provided in appropriations acts). The rule also waives all points of order against provisions of the bill for failure to comply with clause 2 of rule XXI (prohibiting unauthorized or legislative provisions in a general appropriations bill and prohibiting reappropriations in a general appropriations bill).

The rule makes in order only those amendments printed in this report, which may be offered only in the order printed in this report, may be offered only by a Member designated in this report, shall be considered as read, shall be debatable for the time specified in this report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for a division of the question in the House or in the Committee of the Whole.

The rule allows the Chairman of the Committee of the Whole to postpone votes during consideration of the bill, and to reduce vot-

ing time to five minutes on a postponed question if the vote follows a fifteen minute vote. Finally, the rule provides one motion to recommit with or without instructions.

The waiver of section 401(a) of the Congressional Budget Act is necessary because section 102 of the bill provides the Chief Administrative Officer with new contract authority. The waiver of clause 2 of House Rule XXI against provisions in the bill is necessary because the bill contains at least 30 provisions which would change existing law and which are listed in the Appropriations Committee report (H. Rept. 106-635).

COMMITTEE VOTES

Pursuant to clause 3(b) of House rule XIII the results of each record vote on an amendment or motion to report, together with the names of those voting for and against, are printed below:

Rules Committee record vote No. 111

Date: June 20, 2000.

Measure: H.R. 4516, Legislative Branch Appropriations Act, 2001.

Motion By: Mr. Frost.

Summary of Motion: To make in order the Wynn amendment to strike section 208 of the bill which converts 84 Library of Congress temporary employees to permanent positions.

Results: Defeated 2 to 7.

Vote by Member: Goss—Nay; Linder—Nay; Pryce—Nay; Hastings—Nay; Sessions—Nay; Reynolds—Nay; Moakley—Yea; Frost—Yea; Dreier—Nay.

SUMMARY OF AMENDMENTS MADE IN ORDER UNDER THE RULE TO ACCOMPANY H.R. 4516—LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2001

Taylor (NC)/Pastor: Manager's amendment. Changes funding levels for the following accounts: (1) HOUSE OF REPRESENTATIVES—restores \$7.12 million for the FY 2001 COLA and \$2.54 million for this year's projected spending level for official expenses from the Member Representation Allowances; restores government contributions for FY 2001 COLA throughout the House accounts (\$3.3 million); restores the COLA for other House offices (+\$2.1M) and Committees (+\$2.3M); funds the new Member orientation (+\$275k) and transition costs for 107th Congress (+\$1.2M); increases Members' equipment purchase plan (+\$500K) and other items (+\$1M); (2) POLICE—restores COLAs, comparability, and longevity (+\$20.4M) for the current level of staff on board (1361 board—no RIF's.); adds 48 officers (the June recruit class) to the current level (1361) (+\$2.2M); substitutes fence report language for attrition provision; (3) CBO—restores funding for a 215 FTE level (+\$2.3M) (attrition will cover this, at CBO's discretion); (4) ARCHITECT—restores COLA funding to avoid RIF's (+\$5.6M); covers costs for election year moves (+\$750K); funds day-time cleaning services (+\$525K); CRS—restores CRS staff (+\$5M); annualizes FY 2000 pay raise (+\$283K); funds FY 2001 pay raise (+\$1.7M); provides in-grade increases (+\$600k); (6) GPO CP&B—adds \$1.598M for January 2001 COLA (no attrition or no layoffs); provides funds for Inaugural printing, telephone directories, and other miscella-

neous printing (+\$1.7M); provides funds for treaties and international agreements (+\$130K) and Congressional Directory (+\$728K); (7) GPO FDLR—restores funds (+\$13.6M) to maintain documents in the Depository Program that are only available in paper form and adds \$491K for January 2001 COLA for Sup Docs. (no attrition, layoffs, or RIFs); and (8) GAO—restores funding to avoid RIFs but has a FY 2001 hiring freeze (+\$17.4M). (10 minutes)

Camp/Roemer: Mandates that any money not spent for Members' representational allowances for FY 2001 be deposited in the U.S. Treasury for deficit or debt reduction. (20 minutes)

Ryan: Establishes a mechanism where all of the savings from successful appropriations amendments which reduce or cut funding are captured and devoted to debt reduction, unless otherwise directed to other discretionary spending. (20 minutes)

Text of amendments made in order:

1. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE TAYLOR OF NORTH CAROLINA, OR REPRESENTATIVE PASTOR OF ARIZONA, OR A DESIGNEE, DEBATABLE FOR 10 MINUTES

Page 2, line 5, strike "\$749,210,000" and insert "\$769,551,000".
 Page 2, line 8, strike "\$13,998,000" and insert "\$14,378,000".
 Page 2, line 9, strike "\$1,711,000" and insert "\$1,759,000".
 Page 2, line 10, strike "\$1,677,000" and insert "\$1,726,000".
 Page 2, line 12, strike "\$2,039,000" and insert "\$2,096,000".
 Page 2, line 15, strike "\$1,427,000" and insert "\$1,466,000".
 Page 2, line 18, strike "\$1,065,000" and insert "\$1,096,000".
 Page 2, line 20, strike "\$399,000" and insert "\$410,000".
 Page 2, line 21, strike "\$744,000" and insert "\$765,000".
 Page 2, line 21, strike "\$1,220,000" and insert "\$1,255,000".
 Page 2, line 22, strike "\$1,315,000" and insert "\$1,352,000".
 Page 2, line 23, strike "\$649,000" and insert "\$668,000".
 Page 2, line 24, strike "\$1,196,000" and insert "\$1,229,000".
 Page 3, line 8, strike "\$400,527,000" and insert "\$410,182,000".
 Page 3, line 13, strike "\$89,896,000" and insert "\$92,196,000".
 Page 3, line 18, strike "\$20,231,000" and insert "\$20,628,000".
 Page 4, line 3, strike "\$86,369,000" and insert "\$90,403,000".
 Page 4, line 7, strike "\$14,286,000" and insert "\$14,590,000".
 Page 4, line 11, strike "\$3,596,000" and insert "\$3,692,000".
 Page 4, line 12, strike "\$54,997,000" and insert "\$58,550,000".
 Page 4, line 14, strike "\$24,912,000" and insert "\$26,605,000".
 Page 4, line 16, strike "\$24,327,000" and insert "\$26,020,000".
 Page 4, line 18, strike "\$5,760,000" and insert "\$6,497,000".
 Page 4, line 25, strike "\$3,197,000" and insert "\$3,249,000".
 Page 5, line 5, strike "\$1,172,000" and insert "\$1,201,000".
 Page 5, line 13, strike "\$138,189,000" and insert "\$141,764,000".
 Page 5, line 15, strike "\$1,960,000" and insert "\$2,235,000".
 Page 5, line 19, strike "\$135,426,000" and insert "\$138,726,000".
 Page 8, line 22, strike "\$70,120,000" and insert "\$92,769,000".
 Page 8, line 22, strike "\$33,586,000" and insert "\$45,683,000".
 Page 8, line 25, strike "\$36,534,000" and insert "\$47,086,000".
 Page 21, line 8, strike "\$25,100,000" and insert "\$27,403,000".
 Page 22, line 6, strike "\$41,953,000" and insert "\$44,234,000".
 Page 22, line 11, strike "\$4,557,000" and insert "\$5,217,000".
 Page 22, line 15, strike "\$29,685,000" and insert "\$32,750,000".

Page 23, line 9, strike “\$38,555,000” and insert “\$39,151,000”.
 Page 23, line 21, strike “\$66,200,000” and insert “\$73,810,000”.
 Page 24, line 11, strike “\$65,457,000” and insert “\$69,626,000”.
 Page 36, line 14, strike “\$15,133,000” and insert “\$15,837,000”.
 Page 36, line 25, strike “\$11,606,000” and insert “\$25,652,000”.
 Page 39, line 21, strike “\$351,529,000” and insert “\$368,896,000”.
 Strike section 308 (and redesignate the succeeding provisions accordingly).

2. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE CAMP OF MICHIGAN, OR REPRESENTATIVE ROEMER OF INDIANA, OR A DESIGNEE, DEBATABLE FOR 20 MINUTES

Page 7, insert after line 8 the following (and redesignate the succeeding sections accordingly):

SEC. 103. (a) REQUIRING AMOUNTS REMAINING IN MEMBERS’ REPRESENTATIONAL ALLOWANCES TO BE USED FOR DEFICIT REDUCTION OR TO REDUCE THE FEDERAL DEBT.—Notwithstanding any other provision of law, any amounts appropriated under this Act for “HOUSE OF REPRESENTATIVES—SALARIES AND EXPENSES—MEMBERS’ REPRESENTATIONAL ALLOWANCES” shall be available only for fiscal year 2001. Any amount remaining after all payments are made under such allowances for fiscal year 2001 shall be deposited in the Treasury and used for deficit reduction (or, if there is no Federal budget deficit after all such payments have been made, for reducing the Federal debt, in such manner as the Secretary of the Treasury considers appropriate).

(b) REGULATIONS.—The Committee on House Administration of the House of Representatives shall have authority to prescribe regulations to carry out this section.

(c) DEFINITION.—As used in this section, the term “Member of the House of Representatives” means a Representative in, or a Delegate or Resident Commissioner to, the Congress.

3. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE RYAN OF WISCONSIN, OR A DESIGNEE, DEBATABLE FOR 20 MINUTES

At the end (before the short title), insert the following new section:

SEC. 311. SPENDING ACCOUNTABILITY LOCK-BOX.

(a) ESTABLISHMENT OF LEDGER.—(1) Title III of the Congressional Budget Act of 1974 is amended by adding at the end the following new section:

“SPENDING ACCOUNTABILITY LOCK-BOX LEDGER

“SEC. 316. (a) ESTABLISHMENT OF LEDGER.—The chairman of the Committee on the Budget of the House of Representatives and the chairman on the Committee on the Budget of the Senate shall each maintain a ledger to be known as the ‘Spending Accountability Lock-box Ledger’. The Ledger shall be divided into entries corresponding to the subcommittees of the Committees on Appropriations. Each entry shall consist of three components: the ‘House Lock-box Balance’; the ‘Senate Lock-box Balance’; and the ‘Joint House-Senate Lock-box Balance’.

“(b) COMPONENTS OF LEDGER.—Each component in an entry shall consist only of amounts credited to it under subsection (c). No entry of a negative amount shall be made.

“(c) CREDIT OF AMOUNTS TO LEDGER.—(1) In the House of Representatives or the Senate, whenever a Member offers an amendment to an appropriation bill to reduce new budget authority in any account, that Member may state the portion of such reduction that shall be—

“(A) credited to the House or Senate Lock-box Balance, as applicable; or

“(B) used to offset an increase in new budget authority in any other account;

“(C) allowed to remain within the applicable section 302(b) suballocation.

If no such statement is made, the amount of reduction in new budget authority resulting from the amendment shall be credited to the House or Senate Lock-box Balance, as applicable, if the amendment is agreed to.

“(2)(A) Except as provided by subparagraph (B), the chairmen of the Committees on the Budget shall, upon the engrossment of any appropriation bill by the House of Representatives and upon the engrossment of Senate amendments to that bill, credit to the applicable entry balance of that House amounts of new budget authority and outlays equal to the net amounts of reductions in new budget authority and in outlays resulting from amendments agreed to by that House to that bill.

“(B) When computing the net amounts of reductions in new budget authority and in outlays resulting from amendments agreed to by the House of Representatives or the Senate to an appropriation bill, the chairmen of the Committees on the Budget shall only count those portions of such amendments agreed to that were so designated by the Members offering such amendments as amounts to be credited to the House or Senate Lock-box Balance, as applicable, or that fall within the last sentence of paragraph (1).

“(3) The chairmen of the Committees on the Budget shall, upon the engrossment of Senate amendments to any appropriation bill, credit to the applicable Joint House-Senate Lock-box Balance the amounts of new budget authority and outlays equal to—

“(A) an amount equal to one-half of the sum of (i) the amount of new budget authority in the House Lock-box Balance plus (ii) the amount of new budget authority in the Senate Lock-box Balance for that subcommittee; and

“(B) an amount equal to one-half of the sum of (i) the amount of outlays in the House Lock-box Balance plus (ii) the amount of outlays in the Senate Lock-box Balance for that subcommittee.

“(4) CALCULATION OF LOCK-BOX SAVINGS IN SENATE.—For purposes of calculating under this section the net amounts of reductions in new budget authority and in outlays resulting from amendments agreed to by the Senate on an appropriation bill, the amendments reported to the Senate by its Committee on Appropriations shall be considered to be part of the original text of the bill.

“(d) DEFINITION.—As used in this section, the term ‘appropriation bill’ means any general or special appropriation bill, and any bill

or joint resolution making supplemental, deficiency, or continuing appropriations through the end of a fiscal year.

“(e) TALLY DURING HOUSE CONSIDERATION.—The chairman of the Committee on the Budget of the House of Representatives shall maintain a running tally of the amendments adopted reflecting increases and decreases of budget authority in the bill as reported. This tally shall be available to Members in the House of Representatives during consideration of any appropriation bill by the House.”

(2) The table of contents set forth in section 1(b) of the Congressional Budget and Impoundment Control Act of 1974 is amended by inserting after the item relating to section 315 the following new item:

“Sec. 316. Spending accountability lock-box ledger.”

(b) DOWNWARD ADJUSTMENT OF SECTIONS 302(a) AND (b) ALLOCATIONS.—(1) Section 302(a) of the Congressional Budget Act of 1974 is amended by adding at the end the following new paragraph:

“(6) ADJUSTMENT OF ALLOCATIONS.—Upon the engrossment of Senate amendments to any appropriation bill (as defined in section 316(d)), the amounts allocated under paragraph (1) to the Committee on Appropriations of each House upon the adoption of the most recent concurrent resolution on the budget for that fiscal year shall be adjusted downward by the amounts credited to the applicable Joint House-Senate Lock-box Balance under section 316(c)(2). The revised levels of new budget authority and outlays shall be submitted to each House by the chairman of the Committee on the Budget of that House and shall be printed in the Congressional Record.”

(2) Section 302(b) of the Congressional Budget Act of 1974 is amended by adding at the end the following new sentence: “Whenever an adjustment is made under subsection (a)(6) to an allocation under that subsection, the Committee on Appropriations of each House shall make downward adjustments in the most recent suballocations of new budget authority and outlays under this subparagraph to the appropriate subcommittees of that committee in the total amounts of those adjustments under section 316(c)(2). The revised suballocations shall be submitted to each House by the chairman of the Committee on Appropriations of that House and shall be printed in the Congressional Record.”

(c) PERIODIC REPORTING OF LEDGER STATEMENTS.—Section 308(b)(1) of the Congressional Budget Act of 1974 is amended by adding at the end the following new sentence: “Such reports shall also include an up-to-date tabulation of the amounts contained in the ledger and each entry established by section 316(a).”

(d) DOWNWARD ADJUSTMENT OF DISCRETIONARY SPENDING LIMITS.—The discretionary spending limits for new budget authority and outlays set forth in section 251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985, shall be reduced by the amounts set forth in the final regular appropriation bill for that fiscal year or joint resolution making continuing appropriations through the end of that fiscal year. Those amounts shall be the sums of the Joint House-Senate Lock-box Balances for that fiscal year, as calculated under section 302(a)(6) of the Congressional Budget Act of 1974. That bill or joint resolution shall contain the following statement of law: “As required by section 311(d) of the

Legislative Branch Appropriations Act, 2001, for fiscal year [insert appropriate fiscal year], the adjusted discretionary spending limit for new budget authority is reduced by \$ [insert appropriate amount of reduction] and the adjusted discretionary limit for outlays is reduced by \$ [insert appropriate amount of reduction] for the fiscal year.”. Section 306 shall not apply to any bill or joint resolution because of such statement. This adjustment shall be reflected in reports under sections 254(f) and 254(g) of the Balanced Budget and Emergency Deficit Control Act of 1985.

(e) EFFECTIVE DATE.—

(1) IN GENERAL.—This section and the amendments made by it shall apply to all appropriation bills making appropriations for fiscal year 2001 or any subsequent fiscal year.

(2) RETROACTIVE APPLICATION.—In the case of any appropriation bill engrossed by the House of Representatives before the date of enactment of this section, the Director of the Congressional Budget Office, the Director of the Office of Management and Budget, and the Committees on Appropriations and the Committees on the Budget of the House of Representatives and of the Senate shall, within 10 calendar days after that date of enactment, carry out the duties required by the amendments made by this section that occur before that date of enactment.

(3) FY2001 ALLOCATIONS.—The duties of the Director of the Congressional Budget Office and of the Committee on Appropriations of the House of Representatives pursuant to this Act and the amendments made by it regarding appropriation bills for fiscal year 2001 shall be based upon the revised section 302(a) allocations in effect upon the date of engrossment of this Act by the House of Representatives.

(4) DEFINITION.—As used in this section, the term “appropriation bill” means any general or special appropriation bill, and any bill or joint resolution making supplemental, deficiency, or continuing appropriations.