

## HOUSE OF REPRESENTATIVES—Thursday, September 6, 2007

The House met at 10 a.m. and was called to order by the Speaker pro tempore (Mr. HOLDEN).

### DESIGNATION OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,  
September 6, 2007.

I hereby appoint the Honorable TIM HOLDEN to act as Speaker pro tempore on this day.

NANCY PELOSI,  
Speaker of the House of Representatives.

### PRAYER

Chaplain (Maj.) Jonathan J. Etterbeek, 32nd Medical Brigade, Fort Sam Houston, Texas, offered the following prayer:

Almighty God, we humbly request Your blessing upon today's session of the United States House of Representatives. Grant guidance and wisdom upon our legislators in advocating equal opportunity, truth, and justice according to the convictions of their conscience, and in accordance with the will of the American people who we have the honor and privilege to serve.

May our legislators exemplify principle-centered, value-based leadership, and may all our thoughts, words, and actions be pleasing and acceptable in Your sight.

Lord, we also remember all of our military men and women serving the cause of democracy and human rights throughout the world today, especially those who have paid the ultimate sacrifice upon the altar of freedom. Thank You for spiritually sustaining us in the defense of liberty, which we as Americans hold sacred and are called to defend.

In Jesus' name I pray. Amen.

### MESSAGE FROM THE SENATE

A message from the Senate by Ms. Curtis, one of its clerks, announced that the Senate has agreed to without amendment a concurrent resolution of the House of the following title:

H. Con. Res. 196. Concurrent resolution authorizing the use of the Rotunda and grounds of the Capitol for a ceremony to award the Congressional Gold Medal to Tenzin Gyatso, the Fourteenth Dalai Lama.

### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the

last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

Mr. HARE. Mr. Speaker, pursuant to clause 1, rule I, I demand a vote on agreeing to the Speaker's approval of the Journal.

The SPEAKER pro tempore. The question is on the Speaker's approval of the Journal.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HARE. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8, rule XX, further proceedings on this question will be postponed.

### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. Will the gentleman from North Carolina (Mr. COBLE) come forward and lead the House in the Pledge of Allegiance.

Mr. COBLE led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### WELCOMING CHAPLAIN (MAJ.) JONATHAN J. ETTERBEEK

The SPEAKER pro tempore. Without objection, the gentleman from Michigan is recognized for 1 minute.

There was no objection.

Mr. HOEKSTRA. Mr. Speaker, today it is my honor to welcome Major Jonathan Etterbeek to the House of Representatives to deliver the House invocation. He is a native of Holland, Michigan, and he is a chaplain of the U.S. Army's 32nd Medical Brigade.

The House is honored to have you with us today. We appreciate you being here to deliver this invocation. It is a time-honored tradition in this historic Chamber to request God's guidance as Congress conducts the business of the American people. We thank you for doing that.

Major Etterbeek is a graduate of Holland High School, Hope College, and Western Theological Seminary, and he is currently stationed in Fort Sam Houston, Texas.

While he has many accomplishments and a distinguished record in the military, it was especially important in 2005 where I had the opportunity in

front of a hometown audience to present him with the medals that he earned for his distinguished service while he was in Iraq. I was honored to award him the Purple Heart, the Bronze Star, the Meritorious Service Medal, the Iraq Medal, the Global War on Terrorism Service Medal, and the Combat Action Badge.

Major Etterbeek, thank you for being here today. Thank you for your service to this country.

### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair will entertain up to 10 requests for 1-minute speeches on each side of the aisle.

### JUDGING PEOPLE BY THE CONTENT OF THEIR CHARACTER

(Mr. COHEN asked and was given permission to address the House for 1 minute.)

Mr. COHEN. Mr. Speaker, last June 6 I voted for a hate crimes bill in this session, and was proud to do it. Since that time, the black ministers association in my city has come out strongly against the hate crimes bill that provides protection to people against violent crimes.

Mr. Speaker, I addressed that group in Memphis Tuesday a week ago, and at that meeting one of the ministers got up and said to the press, "The reason we're against this bill basically is because a white man can't represent black people."

I represent a black district. I am one of only two Members that do. I plan to represent my people, as I have, and show this country from my district in Memphis, Tennessee, that regardless of race or color, a person should be judged by the content of their character and not the color of their skin, and they can represent people in this country, for this is indeed one country under God, with liberty and justice for all.

We recently celebrated in my city the 50th anniversary of the 1957 civil rights bill and will have the 40th anniversary of the assassination of Dr. King. That event will be in Memphis, Tennessee.

We've come a long way, and we have a long way to go.

☐ This symbol represents the time of day during the House proceedings, e.g., ☐ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

**CONGRATULATING THE APPALACHIAN STATE MOUNTAINEERS ON THEIR VICTORY OVER THE MICHIGAN WOLVERINES**

(Mr. COBLE asked and was given permission to address the House for 1 minute.)

Mr. COBLE. Mr. Speaker, following Appalachian's upset football win over Michigan, Boone, North Carolina, is no longer a sleepy Blue Ridge mountain town. The representatives from each university responded to last Saturday's contest with class: Appalachian not insufferable in victory; Michigan a gracious loser in defeat.

But the beneficiaries of this game, Mr. Speaker, are the underdogs, the little guys who are given little or no chance of tasting the spoils of victory. Appalachian's Mountaineers and Michigan's Wolverines will post impressive records during the 2007 season. But Saturday's game, Mr. Speaker, will reinforce the optimism of the proverbial underdog, with the assurance that their chances of achieving victory, albeit remote, are within the realm of possibility, and much is to be said in support of that conclusion.

**GAO REPORT SHOWS THAT IRAQI GOVERNMENT IS NOT LIVING UP TO ITS PROMISES**

(Mr. HARE asked and was given permission to address the House for 1 minute.)

Mr. HARE. Mr. Speaker, this week we finally got an objective analysis of the situation in Iraq. We shouldn't be surprised that it differs significantly from the status report from the White House last month, which painted a much rosier political and security scenario in Iraq. Nor should we be surprised if its conclusions are different from a final report that is scheduled to come from the President this week.

The GAO findings are not a surprise. When President Bush began this troop escalation plan, he promised this Congress that the Iraqis must meet these benchmarks, and, if they did not, they would lose the support of the American people.

Many of us who opposed the troop escalation plan were skeptical the Iraqis would be able to meet these benchmarks and that 30,000 more troops would bring about any real improvements in securing Iraq. The GAO report shows that our concerns were justified.

With the failure of the Iraqi Government to meet 15 of the 18 benchmarks, it is clear that a change of course is needed. I would hope that my Republican colleagues would stop blindly following President Bush and conclude, much as this Nation has, that it is time to begin bringing our troops home.

**TAX PAIN ON AMERICANS**

(Mr. POE asked and was given permission to address the House for 1 minute.)

Mr. POE. Mr. Speaker, Congress talks about feeling the pain of Americans. Well, raising taxes on them doesn't ease their financial pain. Working families are already burdened with high gasoline prices and increased expenses every day of their lives. Working Americans deserve to keep more of their money. It should be their responsibility how to spend it, not a bunch of tax-and-spend bureaucrats in Washington, DC.

We talk a lot about helping American families. Well, let them keep more of their money, instead of taxing them more. More government spending is not a strategy for helping Americans. More taxes on Americans, so special interest groups get more Federal money, is not a strategy for helping Americans.

President Kennedy and President Reagan both proved tax cuts work. Tax cuts, not tax increases, are the fundamental way to move our economy forward. We need to make permanent the tax cuts. And who benefits from tax cuts? Anybody that pays taxes benefits. And those that live off the taxpayer should not expect everybody else to pay more taxes for them.

And that's just the way it is.

**SUPPORT AMERICAN TROOPS BY BRINGING THEM HOME**

(Ms. LEE asked and was given permission to address the House for 1 minute.)

Ms. LEE. Mr. Speaker, all of the photo ops and the doctored statistics in the world will not change the fundamental fact that there is no military solution to the civil war in Iraq. Instead of facing reality, the President is asking for another blank check for his failed policy, and Congress should not give it to him.

We must decide whose interests we represent, a President who has staked his legacy on an unnecessary war, or the millions of Americans that understand that ending the occupation is the first step in repairing the damage that this administration has done to the security of our Nation and the world.

Congress has the power really to end this failed policy. We should not approve another penny to continue that policy. Instead, we should use our constitutionally mandated appropriations power to fully fund the safe, timely and responsible redeployment of our troops and contractors from Iraq.

When we say we support our troops, let's mean it by bringing them home.

**VICTORY IN IRAQ**

(Mr. BARRETT of South Carolina asked and was given permission to address the House for 1 minute.)

Mr. BARRETT of South Carolina. Mr. Speaker, the plan for General Petraeus' surge was designed to improve Iraq's security so that political and economic progress could follow. Stability measures implemented in violent areas in and around Baghdad and across the nation have produced recognizable results.

There is an increased security in Iraq, and optimistic reports are traveling back from Members of Congress, war critics, and, yes, even the liberal press. Areas once considered terrorist strongholds are now relatively secure. Progress. Sunni and U.S. forces are working together for victory. Progress. Tribal leaders are turning their backs on terrorist insurgents and helping American forces. Progress.

Next week, General Petraeus will deliver a comprehensive report on Iraq and what the surge has produced since he has been on the ground, and I am confident his report will be detailed and honest.

Mr. Speaker, the level of progress is evident, and I believe the continued success of the surge will pave the way for the only way out of Iraq: Victory.

**GAO REPORT SHOWS THAT IRAQI GOVERNMENT IS NOT LIVING UP TO ITS PROMISES**

(Mr. BUTTERFIELD asked and was given permission to address the House for 1 minute.)

Mr. BUTTERFIELD. Mr. Speaker, for months now we have heard from our Republican colleagues that September would be a critical month for the war in Iraq. Earlier this year when this Democratic Congress and the American people voiced their overwhelming opposition to President Bush's troop escalation plan, our Republican colleagues said, "Give the President time."

The problem is, both the Republican Congress and the Bush administration have been moving the time frame for success on the troop escalation plan. First it was June. Then it was August. Finally, a couple of months ago, Republican leaders agreed that September would be the defining month.

It is clear that President Bush has no intention of ending the troop escalation in Iraq, even though the Iraqi Government has failed to meet the benchmarks that he himself outlined earlier this year. President Bush is determined to leave as many troops in Iraq as possible, no matter what the facts suggest.

The question now is, will Congressional Republicans finally break away from the President and do what is right for this Nation and for the military? Congressional Republicans must realize that the time has come to change course.

#### MOVING FORWARD AND WINNING PEACE IN IRAQ

(Mr. AKIN asked and was given permission to address the House for 1 minute.)

Mr. AKIN. Mr. Speaker, for the last year the Democrats have been saying that the war in Iraq is lost and we should pull our troops out, and they were, of course, opposed to the surge. But after hearing from witnesses of every political stripe week after week on the oversight subcommittee, this profound reality became obvious: The least costly and best alternative for America is not to lose. It is to win.

We are more than halfway through the campaign, and it is too costly to quit and to go back. The concept that we can win is novel to Democrats perhaps, who think in top-down solutions in Washington and in Iraq. But our new military strategy is proving successful.

Just as our Nation grew from the bottom up, town by town, State by State, so also federalism shows success in Iraq. Local communities are working closely with our military to curb violence. For this reason, we must ensure that they have the freedom and the autonomy to continue to develop.

The best alternative for America in Iraq is to move forward to win the peace.

□ 1015

#### CHILDREN DESERVE HEALTH INSURANCE

(Mr. BRALEY of Iowa asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BRALEY of Iowa. Mr. Speaker, it is getting harder for American families to make ends meet, especially when it comes to the rising cost of health insurance.

New census data shows that the number of Americans without health insurance nationwide rose by nearly 2 million in 2006. In addition, the number of children without health insurance grew by 700,000 to nearly 8.7 million children. These new numbers mean that one in nine American kids don't have health insurance, including 22 percent of Hispanic children and 14 percent of African American children.

These numbers are appalling for a Nation as wealthy as ours. That is why the Democratic Congress passed the CHAMP Act; to reauthorize the Children's Health Insurance Program for 6 million children and to provide 5 million more children with health insurance, covering a total of 11 million children. But President Bush has threatened to veto this critical bill, despite strong bipartisan support among Congress and Governors.

Mr. Speaker, these new census numbers can't be ignored. It is time to stop playing politics with children's health

insurance. It is time for the President to support and sign the CHAMP Act.

#### WAIT FOR REPORT TO EVALUATE PROGRESS

(Mr. PENCE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PENCE. Mr. Speaker, as America awaits word from our military and diplomatic leaders in Iraq early next week, it is apparent to me that many in Congress seem prepared to prejudice our progress and dismiss the report of General David Petraeus even before he makes it.

Many, as has been done here this morning, cite the recent GAO report as a basis for accepting retreat and defeat in Iraq. But as Fred Kagan of the American Enterprise Institute pointed out recently, the mandate of the GAO report was not to evaluate progress broadly defined in Iraq, it was to determine whether or not the Iraqi Government had met 18 benchmarks set by the U.S. Government. Fred Kagan pointed out that the term "Anbar" actually only appears twice in the GAO report, despite the extraordinary progress in the Anbar Province where we have seen Sunni leadership come forward, working with marines, working with the al-Maliki government and defeating terrorism. The so-called "triangle of death" is so safe the President of the United States was able to land there and meet with Sunni and Shia leaders earlier this week.

I think it is imperative that we stand with our soldiers, we wait and hear from our military and diplomatic leaders, and for the purpose of freedom in Iraq and for the purpose of our national honor, we accept nothing short of victory in that nation.

#### CHAMP ACT CHAMPIONS CHILDREN

(Mr. PALLONE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PALLONE. Mr. Speaker, for a decade now the Children's Health Insurance Program has provided 6 million children access to private health insurance. Thanks to CHIP, every year over the last decade, the number of uninsured children fell. That is until the last 2 years.

Last week, the Census Bureau reported that the number of American children living without health insurance increased from 8 million in 2005 to 8.7 million in 2006. This is simply unacceptable.

I would hope President Bush saw these troubling numbers and finally realized we cannot afford to ignore them any longer. Last month, this Democratic House acted by passing the

CHAMP Act, legislation that will allow us to reach an additional 5 million children who are already eligible for the CHIP program.

When CHIP was created back in 1997, it was supported by both Democrats and Republicans. But today, both the White House and the House Republican leadership oppose the CHAMP Act.

Mr. Speaker, the Census Bureau report should serve as a wake-up call to the President to reconsider his veto threat of the CHAMP Act.

#### AMERICA HONORS HER GOLD STAR MOTHERS

(Mr. ROSKAM asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. ROSKAM. Mr. Speaker, last month I was humbled and honored to introduce a resolution honoring the goals and ideals of Gold Star Mothers Day. In 1940, FDR designated the last Sunday in September as Gold Star Mothers Day to commemorate the tremendous sacrifice these courageous mothers have endured on behalf of our Nation.

This year Gold Star Mothers Day will be held on September 30. This brave group of women have turned their personal tragedy into patriotism and caring service.

I want to take this opportunity to pay special tribute to Georgette Frank of Elk Grove Village, Illinois. Her son, Phil, enlisted in the Marine Corps right out of high school in response to the September 11 attacks, and paid the ultimate sacrifice for our freedom.

Phil believed that the best way to keep America safe was to take the fight to the terrorists. And the last time he saw his mom he said, "Be strong, Mom. No matter what happens, you be strong." That's exactly what Georgette has done.

Phil and his family represent the best and the bravest that our country has to offer. Many other courageous families have paid this ultimate sacrifice, one we cannot ignore. Please join me in thanking Georgette and all the Gold Star Mothers by cosponsoring this important resolution.

#### EDUCATION POLICY

(Mr. WALBERG asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WALBERG. Mr. Speaker, No Child Left Behind originally sought to return some education policy-making authority to the States, but in its current form the legislation is a massive spending bill filled with Federal mandates that increases the presence of Federal bureaucrats in our classrooms.

Today, Michigan teachers are forced to adopt a "teach to the test" mentality and spend valuable time on paperwork instead of students.

It has been estimated that teachers and school officials have spent an additional 6.7 million hours completing the cumbersome paperwork required by No Child Left Behind.

As Congress considers the future of education policy in America, we must find a way to give our schools, communities and parents greater flexibility, reduce the bureaucracy in education and ensure the best educational opportunities are being given to our children.

Because I believe each child's educational path should be determined by a child's parents and not by the Federal Government, I am an original cosponsor of the A-PLUS Act, an alternative education policy introduced this year in the House. I urge my colleagues to support this important legislation.

#### TIME TO BRING WAR IN IRAQ TO AN END

(Mr. MCGOVERN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. MCGOVERN. Mr. Speaker, we have been at war in Iraq for 5 years, longer than we fought World War II. And notwithstanding all of the rosy predictions by this President and his staff, we are now stuck refereeing a civil war.

Our soldiers are to be praised; they have done an outstanding job. But our political leaders in Washington, including those in this Congress, should be strongly criticized for acquiescing and going along time and time again.

We are told that we need to stay the course for the sake of our standing in the world. But, Mr. Speaker, this war has diminished our standing in the world. Enough is enough. It is time to bring this war in Iraq to an end.

#### CHARLIE NORWOOD CLEAR ACT OF 2007

(Mrs. BLACKBURN asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Mrs. BLACKBURN. Mr. Speaker, last month three college students were murdered by a horrifically violent criminal alien with three previous felony arrests, including the rape of a 5-year-old girl. He should have been deported, but Newark, New Jersey's "sanctuary" law prevented local law enforcement from working with the Feds to detain and deport him.

We need an efficient system of identifying and removing violent criminal elements. That is why I am introducing the Charlie Norwood CLEAR Act of 2007. This bill increases Federal funds to local law enforcement agencies, provides the information they need, requires the Feds to remove and deport criminal aliens and reduces Federal

funds for cities that provide safe haven to violent criminal aliens that harm the public.

I urge all of my colleagues to join me in supporting the Charlie Norwood CLEAR Act of 2007.

#### AMENDMENT PROCESS FOR CONSIDERATION OF H.R. 1852, EXPANDING AMERICAN HOMEOWNERSHIP ACT OF 2007

(Mr. MCGOVERN asked and was given permission to address the House for 1 minute.)

Mr. MCGOVERN. Mr. Speaker, the Rules Committee is expected to meet on Monday, September 10, to report a rule that may structure the amendment process for floor consideration of H.R. 1852, the Expanding American Homeownership Act of 2007.

Members who wish to offer an amendment to this bill must submit 30 copies of the amendment and a brief description of the amendment to the Rules Committee in H-312 in the Capitol no later than 11 a.m. on Monday, September 10. Members are strongly advised to adhere to the amendment deadline to ensure that amendments receive consideration.

Amendments must be drafted to the bill as reported by the Committee on Financial Services on June 28, 2007. The text of the bill is posted on the Rules Committee Web site. Amendments should be drafted by legislative counsel and also should be reviewed by the Office of the Parliamentarian to be sure that the amendments comply with the rules of the House. Members are also strongly encouraged to submit their amendments to the Congressional Budget Office for analysis regarding possible PAYGO violations.

#### PROVIDING FOR CONSIDERATION OF H.R. 2786, NATIVE AMERICAN HOUSING ASSISTANCE AND SELF-DETERMINATION REAUTHORIZATION ACT OF 2007

Mr. MCGOVERN. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 633 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

#### H. RES. 633

*Resolved*, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 2(b) of rule XVIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 2786) to reauthorize the programs for housing assistance for Native Americans. The first reading of the bill shall be dispensed with. All points of order against consideration of the bill are waived except those arising under clause 9 or 10 of rule XXI. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on Financial Services. After

general debate the bill shall be considered for amendment under the five-minute rule. The bill shall be considered as read. All points of order against provisions of the bill are waived. Notwithstanding clause 11 of rule XVIII, no amendment to the bill shall be in order except those printed in the portion of the Congressional Record designated for that purpose in clause 8 of rule XVIII and except pro forma amendments for the purpose of debate. Each amendment so printed may be offered only by the Member who caused it to be printed or his designee and shall be considered as read. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommend with or without instructions.

SEC. 2. During consideration in the House of H.R. 2786 pursuant to this resolution, notwithstanding the operation of the previous question, the Chair may postpone further consideration of the bill to such time as may be designated by the Speaker.

SEC. 3. House Resolutions 595, 596, 613, and 614 are laid upon the table.

The SPEAKER pro tempore. The gentleman from Massachusetts is recognized for 1 hour.

Mr. MCGOVERN. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Texas (Mr. SESSIONS). All time yielded during consideration of the rule is for debate only.

#### GENERAL LEAVE

Mr. MCGOVERN. Mr. Speaker, I ask unanimous consent that all Members be given 5 legislative days in which to revise and extend their remarks on House Resolution 633.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

There was no objection.

Mr. MCGOVERN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, H. Res. 633 provides for the consideration of H.R. 2786, the Native American Housing Assistance and Self-Determination Reauthorization Act of 2007, under an open rule with a preprinting requirement. The rule provides for 1 hour of general debate controlled by the Committee on Financial Services. The rule tables H. Res. 595, H. Res. 596, H. Res. 613, and H. Res. 614.

Mr. Speaker, I rise today in support of this rule and in support of the Native American Housing Assistance and Self-Determination Reauthorization Act of 2007. This is an open rule that allows for any germane amendment to be offered to this bill, as long as it is preprinted in the CONGRESSIONAL RECORD. I am pleased to see seven amendments were preprinted in the RECORD, and it is important to note that six of these are Republican amendments.

I commend my colleagues Chairman FRANK, Ranking Member BACHUS, Housing Subcommittee Chair WATERS, Housing Subcommittee Ranking Member BIGGERT, and the members of the

Committee on Financial Services for their hard work and for this excellent bill. I also want to commend the bipartisan efforts of Congressmen KILDEE, COLE, PEARCE, BOREN and RENZI for their tireless work on this bill and on Native American issues overall.

H.R. 2786 takes a critical step in addressing Native American housing needs. By providing desperately needed reforms, this legislation allows Native American communities to put roofs over the heads of its neediest members.

□ 1030

Mr. Speaker, H.R. 2786 increases flexibility and independence within the tribal housing authorities to best meet the needs of their individual communities. This legislation ensures safety and quality of housing by allowing Native American tribes to set aside up to 15 percent of their grant funding for housing rehabilitation, construction and acquisition. Increased efficiency within housing authorities means more affordable housing for more low-income families.

In addition to guaranteeing available and quality housing, H.R. 2786 allows tribes discretion in tailoring block grant funding to their community. Tribes will be able to compete for a greater variety of available grants and attend educational seminars from the Department of Housing and Urban Development on how best to utilize funds and programs.

Currently, the cost to rent a house or apartment is at an all-time high across the United States, and the wages people earn have not kept up with the increases in housing, food, transportation and other basic necessities. Having shelter for you and your family, a decent place to live, is not a luxury. It's a basic human need that everyone requires and deserves.

Too many people face the choice every day between paying the rent or being able to put food on the table or buying medicine for a sick child. That simply should not be happening in America.

Once again, I commend the efforts of the House Financial Services Committee, and I urge my colleagues to support H.R. 2786, the Native American Housing Assistance and Self-Determination Reauthorization Act of 2007.

Mr. Speaker, I reserve the balance of my time.

Mr. SESSIONS. Mr. Speaker, I want to thank the gentleman from Massachusetts for yielding his time, and I yield myself such time as I may consume.

Mr. Speaker, I rise today in opposition to this unnecessarily restrictive rule and to parts of the potentially unconstitutional legislation that the Democrat majority is bringing to the floor today.

I would like to note at the outset of this debate that this legislation accom-

plishes a number of positive things, including making the Indian Housing Block Grant program more flexible and helping Native American tribes become less dependent on the Federal Government by giving them the tools that they need to exercise greater autonomy over their own affairs. I would like to commend my friend from New Mexico (Mr. PEARCE) for his hard work on this legislation on behalf of his well-represented constituents and for Native American tribes across the United States.

However, this legislation does include language that places funding for Native Hawaiians at great risk because of its extremely suspect constitutionality. In 2000, the Supreme Court decided in *Rice v. Cayetano* that the current configuration of justices would likely strike down most Federal benefits flowing to Native Hawaiians as an unconstitutional racial set-aside, if given a chance.

I am already aware of this problem because these exact same constitutional concerns plagued H.R. 835, the Hawaiian Homeownership Opportunity Act of 2007, which the Democrat leadership allowed to fail under suspension of the rules earlier this year.

Title VIII of today's bill contains this same language and opens up today's legislation to all of the same concerns that were leveled against H.R. 835. I understand that my good friend from Georgia (Mr. WESTMORELAND) has submitted an amendment to correct this problem, and I look forward to hearing the debate on its passage later this afternoon.

Finally, Mr. Speaker, I am concerned by the open-ended nature of this authorization. I understand that about \$650 million has been appropriated annually for Native American housing over the last few years. Today's bill authorizes an unlimited amount of spending for the next 5 years for these programs.

While I understand very well the need for funding in a number of impoverished communities across this country, I believe that in the current fiscal climate, a climate in which Democrats have proposed an enormous \$26 billion of additional new spending over last year, that authorizing an unlimited amount of money for the program is simply irresponsible.

Limits need to be set, Mr. Speaker, and it's the job of a majority to make tough decisions as to where spending is most needed and from which other programs it should be taken. By authorizing as much money as the appropriators care to spend, this legislation shirks its responsibility to provide guidance to an appropriate level of spending. As a fiscal conservative who is greatly concerned about runaway spending in this Democrat Congress, I believe this is simply wrong.

Mr. Speaker, I encourage all of my colleagues to oppose this restrictive

rule that is not an open rule, despite Democrat claims to the contrary. I understand that they are in the majority and that the Democrat leadership has the ability to pressure their Members into supporting a resolution stating that Congress believes that two plus two equals five. However, that simply does not make it so and true.

In this same vein, despite their protests when they came to the floor and the claim that this modified open rule is open, that too is simply not so. It restricts Members who have ideas about how to improve this legislation during the debate from having their proposals heard, and there is simply no denying that fact.

I oppose this restrictive rule and the unconstitutional and irresponsible spending provisions included in the underlying legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. MCGOVERN. Mr. Speaker, I am proud of what the Democratic Rules Committee did last night. I think the gentleman has a little problem saying Democratic, but that's what it is, Democratic Rules Committee.

Yes, this is an open rule that calls for a preprinting requirement so that people can actually read what we're going to debate. I'm sorry that the gentleman from Texas doesn't believe that Members of Congress deserve the courtesy of being able to read what they should vote on.

I should also say that the gentleman, if he's got a brilliant idea along the way, that his leadership can work with our leadership and maybe we can come to some sort of accommodation if there's another amendment that hasn't been offered. But I will remind him that the majority of amendments that have been preprinted are Republican amendments.

I will also remind him, in case he forgot, that last night in the Rules Committee when we called for a roll call vote, the former chairman of the Rules Committee, the distinguished Republican from California (Mr. DREIER) voted "yes" for the rule. The distinguished Republican gentleman from Florida (Mr. LINCOLN DIAZ-BALART) voted "yes" for the rule.

So I'm not quite sure what the controversy is.

Having said that, Mr. Speaker, I reserve my time at this point.

Mr. SESSIONS. Mr. Speaker, I yield such time as he may consume to the gentleman from New Mexico (Mr. PEARCE), one of the sponsors of this bill and the leader behind this effort.

Mr. PEARCE. Mr. Speaker, I thank the gentleman from Texas for yielding, and I thank the gentleman from Massachusetts for his work on this bill.

The Native American Housing Assistance Self-Determination Reauthorization is actually quite a bipartisan effort in the Financial Services Committee. We had Representative WATERS, Chairman FRANK, myself, and Mr. KILDEE working on the bill.

Basically, we're faced in many of the States with Indian tribes with large Indian populations. We are faced with the problem of consistent high unemployment, consistent homelessness, substandard housing, infrastructure that is not developed.

In New Mexico, I've seen Native American homes which consist of cardboard, corrugated tin, bare boards, no insulation, and I've seen where toilets simply flush out the bottom of the trailer out onto the ground with no sewage infrastructure.

And so what I began to do when I first came to Congress is sit down and meet with the tribal leaders. We formed not only a working relationship but a strong friendship as we tried to wrestle with these problems in New Mexico, as we began to wrestle with the problems of self-determination, the problems of self-sufficiency, the problems of employment of tribal members. They understand there's a cultural problem, as well as a systemic economic problem; but we have committed ourselves together to work one issue at a time, side by side, to accomplish what we can.

So when we come to this housing problem, this reauthorization, and I understand my friend from Texas and in his objections, and do not disagree with those, but at some point, I myself am faced with a pragmatic decision about just what can we do and what are we going to do.

So I find that the greater discretion that's allowed in this language, the greater flexibility that is allowed to the Native Americans to begin to make their own decisions, and we've had frank, straightforward discussions about accountability, about the needs of these funds to be measured and where they go and what they accomplish, and never do I find them to be wary of this accountability. It's just that they are trying to get their feet underneath them to try to solve the problems on their tribal grounds.

And so I come to the floor to support the reauthorization and several of the underlying amendments that will come up on that.

One of the things that this bill does is begin to set up block grant programs to where the tribes can take out loans for infrastructure, clean water, healthy drinking water, ways to dispose of raw sewage. Those are things that really affect every tribe, and not many of them have very good solutions. Many in New Mexico are a long way away from the urban centers where the funds are available to create sewage treatment plants, wastewater treatment plants;

and so it's an important addition to this bill that we allow them that flexibility and that ability to create the loan programs, much like the CDBG program which affects small communities, rural communities throughout New Mexico.

So as we begin to look at this reauthorization again, I would come to the floor in support of that and in support of the idea that we must begin to pay attention to the very desperate needs that exist on many of the tribal grounds throughout this country; and as we do that, I think that we'll find when housing begins to stabilize, then those cultures begin to stabilize because homeownership is one of the basic building blocks of a society, that ability to have some place where you can retreat and be away from the cares of the world with the family structure gathered around.

So it would work well. The idea of affordable housing is one that is extraordinarily important in all of New Mexico. We have a very low per capita income, and so affordable housing is important in every community but especially in our Native American communities, and the affordable housing is addressed here in this reauthorization, too.

So understanding the objection of my friend from Texas, I would still rise in support of the underlying legislation of this rule.

Mr. MCGOVERN. Mr. Speaker, I reserve the balance of my time.

Mr. SESSIONS. Mr. Speaker, if I could inquire from my friend from Massachusetts about additional speakers that he may have, I do not have any additional speakers at this time.

Mr. MCGOVERN. I am the final speaker on this side, so I will let the gentleman close.

Mr. SESSIONS. I thank the gentleman.

Mr. Speaker, I yield back the balance of my time.

Mr. MCGOVERN. Mr. Speaker, I would close by simply saying that this is a good underlying bill. I hope it passes, but this is also a good rule. It is an open rule that requires the preprinting of amendments so that Members who come to the floor can have an opportunity to read and to study what they're going to vote on.

This was a rule that had strong bipartisan support in the Rules Committee last night, including from the distinguished former chairman, the ranking Republican from California (Mr. DREIER); from Mr. LINCOLN DIAZ-BALART, the Republican from Florida.

This is a good way to approach this issue, and with that, Mr. Speaker, I would urge a "yes" vote on the rule and I would urge a "yes" vote on the underlying bill as well.

Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The previous question was ordered.

The SPEAKER pro tempore. The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the yeas appeared to have it.

Mr. MCGOVERN. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following order:

Approval of the Journal, by the yeas and nays;

Adoption of H. Res. 633, by the yeas and nays.

The first electronic vote will be conducted as a 15-minute vote. The second electronic vote will be conducted as a 5-minute vote.

#### THE JOURNAL

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the unfinished business is the question on agreeing to the Speaker's approval of the Journal, on which the yeas and nays were ordered.

The question is on the Speaker's approval of the Journal.

The vote was taken by electronic device, and there were—yeas 214, nays 176, not voting 42, as follows:

[Roll No. 854]

YEAS—214

Abercrombie	Cooper	Gordon
Ackerman	Costa	Green, Al
Allen	Costello	Green, Gene
Arcuri	Courtney	Grijalva
Baca	Cramer	Gutierrez
Baird	Crowley	Hall (NY)
Baldwin	Cuellar	Hare
Bean	Cummings	Harman
Becerra	Davis (AL)	Hastings (FL)
Berkley	Davis (CA)	Herseth Sandlin
Berman	Davis (IL)	Higgins
Berry	Davis, Lincoln	Hinchee
Bishop (GA)	Deal (GA)	Hinojosa
Bishop (NY)	DeFazio	Hirono
Blumenauer	DeGette	Hodes
Boren	Delahunt	Holden
Boswell	DeLauro	Holt
Boucher	Dicks	Honda
Boyd (FL)	Dingell	Hoyer
Boyd (KS)	Doggett	Insee
Bralley (IA)	Doyle	Israel
Brown, Corrine	Edwards	Jackson (IL)
Butterfield	Ehlers	Jackson-Lee
Capps	Ellison	(TX)
Capuano	Emanuel	Johnson (GA)
Carnahan	Eshoo	Johnson (IL)
Carson	Etheridge	Johnson, E. B.
Castor	Farr	Jones (NC)
Clarke	Fattah	Jones (OH)
Cleaver	Forbes	Kagen
Clyburn	Fortenberry	Kanjorski
Coble	Giffords	Kaptur
Cohen	Gillibrand	Kennedy
Conyers	Gonzalez	Kildee

Kilpatrick  
Kind  
Klein (FL)  
Kuhl (NY)  
LaHood  
Lampson  
Langevin  
Lantos  
Larsen (WA)  
Larson (CT)  
LaTourette  
Lee  
Levin  
Lewis (GA)  
Lipinski  
Loeb sack  
Lofgren, Zoe  
Lowey  
Lynch  
Mahoney (FL)  
Maloney (NY)  
Markey  
Marshall  
McCollum (MN)  
McDermott  
McGovern  
McIntyre  
McNerney  
McNulty  
Meek (FL)  
Meeks (NY)  
Melancon  
Michaud  
Miller (NC)  
Miller, George  
Mollohan  
Moore (KS)  
Moore (WI)  
Moran (VA)

Murphy (CT)  
Murtha  
Nadler  
Napolitano  
Neal (MA)  
Oberstar  
Obey  
Ortiz  
Pallone  
Pascrell  
Pastor  
Paul  
Payne  
Perlmutter  
Pomeroy  
Price (NC)  
Rahall  
Rangel  
Reyes  
Richardson  
Rodriguez  
Ross  
Rothman  
Roybal-Allard  
Ruppersberger  
Rush  
Ryan (OH)  
Salazar  
Sanchez, Linda  
T.  
Sarbanes  
Schakowsky  
Schiff  
Schwartz  
Scott (GA)  
Scott (VA)  
Sestak  
Shea-Porter  
Sherman

Simpson  
Sires  
Skelton  
Slaughter  
Smith (WA)  
Snyder  
Solis  
Space  
Spratt  
Stark  
Sullivan  
Sutton  
Tanner  
Tauscher  
Taylor  
Thompson (MS)  
Tierney  
Townes  
Udall (CO)  
Udall (NM)  
Van Hollen  
Velázquez  
Walden (OR)  
Walsh (NY)  
Walz (MN)  
Wasserman  
Schultz  
Waters  
Watt  
Waxman  
Welch (VT)  
Wexler  
Wilson (OH)  
Woolsey  
Wu  
Wynn  
Yarmuth

Stearns  
Stupak  
Thompson (CA)  
Thornberry  
Tiahrt  
Tiberi

Upton  
Turner  
Walberg  
Wamp  
Weldon (FL)  
Westmoreland

Andrews  
Barton (TX)  
Brady (PA)  
Buchanan  
Cardoza  
Carter  
Clay  
Cubin  
Davis, Jo Ann  
Engel  
Filner  
Fossella  
Frank (MA)  
Gohmert  
Hastert

Hooley  
Jefferson  
Jindal  
Johnson, Sam  
Kucinich  
Matsui  
McCarthy (NY)  
McCotter  
McMorris  
Rodgers  
Murphy, Patrick  
Oliver  
Radanovich  
Renzi  
Royce

Wicker  
Wilson (NM)  
Wilson (SC)  
Wolf

Filner  
Frank (MA)  
Giffords  
Gillibrand  
Gonzalez  
Gordon  
Green, Al  
Green, Gene  
Grijalva  
Gutierrez  
Hall (NY)  
Hare  
Harman  
Hastings (FL)  
Hayes  
Herse th Sandlin  
Higgins  
Hill  
Hinche y  
Hinojosa  
Hirono  
Hodes  
Holden  
Holt  
Honda  
Hoyer  
Hunter  
Inslee  
Israel  
Jackson (IL)  
Jackson-Lee  
(TX)  
Johnson (GA)  
Johnson, E. B.  
Jones (OH)  
Kagen  
Kanjorski  
Kaptur  
Kennedy  
Kildee  
Kilpatrick  
Kind  
Klein (FL)  
Lampson  
Langevin  
Lantos  
Larsen (WA)  
Larson (CT)  
Lee  
Levin  
Lewis (GA)  
Lipinski

Loeb sack  
Lofgren, Zoe  
Lowey  
Lynch  
Mahoney (FL)  
Maloney (NY)  
Markey  
Marshall  
McCollum (MN)  
McDermott  
McGovern  
McIntyre  
McNerney  
McNulty  
Meek (FL)  
Meeks (NY)  
Melancon  
Michaud  
Miller (NC)  
Miller, George  
Mollohan  
Moore (KS)  
Moore (WI)  
Moran (VA)  
Murphy (CT)  
Murtha  
Nadler  
Napolitano  
Neal (MA)  
Oberstar  
Obey  
Oliver  
Ortiz  
Pallone  
Pascrell  
Pastor  
Payne  
Perlmutter  
Peterson (MN)  
Pomeroy  
Price (NC)  
Rahall  
Rangel  
Reyes  
Richardson  
Rodriguez  
Ross  
Rothman  
Roybal-Allard  
Ruppersberger

Rush  
Ryan (OH)  
Salazar  
Sanchez, Linda  
T.  
Sarbanes  
Schakowsky  
Schiff  
Schwartz  
Scott (GA)  
Scott (VA)  
Serrano  
Sestak  
Shays  
Shea-Porter  
Sherman  
Shuler  
Sires  
Skelton  
Slaughter  
Smith (WA)  
Snyder  
Solis  
Space  
Spratt  
Stark  
Stupak  
Sutton  
Tanner  
Tauscher  
Taylor  
Thompson (CA)  
Thompson (MS)  
Tierney  
Townes  
Udall (CO)  
Udall (NM)  
Van Hollen  
Velázquez  
Walz (MN)  
Wasserman  
Schultz  
Waters  
Watt  
Waxman  
Welch (VT)  
Wexler  
Wilson (OH)  
Woolsey  
Wu  
Wynn  
Yarmuth

NOT VOTING—42

□ 1109

Messrs. McCRERY, LEWIS of California, HAYES and HUNTER changed their vote from “yea” to “nay.”

Mr. HOLT changed his vote from “nay” to “yea.”

So the Journal was approved.

The result of the vote was announced as above recorded.

Stated for:

Mr. FILNER. Mr. Speaker, on rollcall No. 854, I was away on official business in my capacity as Chairman of the Veterans Affairs Committee.

Had I been present, I would have voted “yea.”

PROVIDING FOR CONSIDERATION OF H.R. 2786, NATIVE AMERICAN HOUSING ASSISTANCE AND SELF-DETERMINATION REAUTHORIZATION ACT OF 2007

The SPEAKER pro tempore. The unfinished business is the vote on adoption of House Resolution 633, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on the resolution.

This will be a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 221, nays 178, not voting 33, as follows:

[Roll No. 855]

YEAS—221

Aderholt  
Akin  
Alexander  
Altmire  
Bachmann  
Bachus  
Baker  
Barrett (SC)  
Barrow  
Bartlett (MD)  
Biggert  
Bilbray  
Bilirakis  
Bishop (UT)  
Blackburn  
Blunt  
Boehner  
Bonner  
Bono  
Boozman  
Boustany  
Brady (TX)  
Broun (GA)  
Brown (SC)  
Brown-Waite,  
Ginny  
Burgess  
Burton (IN)  
Buyer  
Calvert  
Camp (MI)  
Campbell (CA)  
Cannon  
Cantor  
Capito  
Carney  
Castle  
Chabot  
Chandler  
Cole (OK)  
Conaway  
Crenshaw  
Culberson  
Davis (KY)  
Davis, David  
Davis, Tom  
Dent  
Diaz-Balart, L.  
Diaz-Balart, M.  
Donnelly  
Doolittle  
Drake  
Dreier  
Duncan

Ellsworth  
Emerson  
English (PA)  
Everett  
Fallin  
Feeney  
Ferguson  
Flake  
Fox  
Franks (AZ)  
Gingrey  
Gallagher  
Garrett (NJ)  
Gerlach  
Gilchrest  
Gingrey  
Goode  
Goodlatte  
Granger  
Graves  
Hall (TX)  
Hastings (WA)  
Hayes  
Heller  
Hensarling  
Herger  
Hill  
Hobson  
Hoekstra  
Hulshof  
Hunter  
Inglis (SC)  
Issa  
Jordan  
Keller  
King (IA)  
King (NY)  
Kingston  
Kirk  
Kline (MN)  
Knollenberg  
Lamborn  
Latham  
Lewis (CA)  
Lewis (KY)  
Linder  
LoBiondo  
Lucas  
Lungren, Daniel  
E.  
Mack  
Manzullo  
Marchant  
Matheson

McCarthy (CA)  
McCaul (TX)  
McCrery  
McHenry  
McHugh  
McKeon  
Mica  
Miller (FL)  
Miller (MI)  
Miller, Gary  
Mitchell  
Moran (KS)  
Murphy, Tim  
Musgrave  
Myrick  
Neugebauer  
Nunes  
Pearce  
Pence  
Peterson (MN)  
Peterson (PA)  
Petri  
Pickering  
Pitts  
Platts  
Poe  
Porter  
Price (GA)  
Pryce (OH)  
Putnam  
Ramstad  
Regula  
Rehberg  
Reichert  
Reynolds  
Rogers (AL)  
Rogers (KY)  
Rogers (MI)  
Rohrabacher  
Ros-Lehtinen  
Roskam  
Ryan (WI)  
Saxton  
Schmidt  
Sensenbrenner  
Sessions  
Shadegg  
Shays  
Shuler  
Shuster  
Smith (NE)  
Smith (NJ)  
Smith (TX)  
Souder

Abercrombie  
Ackerman  
Allen  
Altmire  
Arcuri  
Baca  
Baird  
Baldwin  
Barrow  
Bean  
Becerra  
Berkley  
Berman  
Berry  
Bishop (GA)  
Bishop (NY)  
Blumenauer  
Boren  
Boswell  
Boucher  
Boyd (FL)  
Boyd (KS)  
Braley (IA)

Brown, Corrine  
Brown-Waite,  
Ginny  
Butterfield  
Capps  
Capuano  
Carnahan  
Carney  
Carson  
Castor  
Chandler  
Clarke  
Clay  
Cleaver  
Clyburn  
Cohen  
Conyers  
Cooper  
Costa  
Costello  
Courtney  
Cramer  
Crowley

Cuellar  
Cummings  
Davis (AL)  
Davis (CA)  
Davis (IL)  
Davis, Lincoln  
DeFazio  
DeGette  
DeLauro  
Dicks  
Dingell  
Doggett  
Donnelly  
Doyle  
Edwards  
Ellison  
Ellsworth  
Emanuel  
Eshoo  
Etheridge  
Farr  
Fattah

Filner  
Frank (MA)  
Giffords  
Gillibrand  
Gonzalez  
Gordon  
Green, Al  
Green, Gene  
Grijalva  
Gutierrez  
Hall (NY)  
Hare  
Harman  
Hastings (FL)  
Hayes  
Herse th Sandlin  
Higgins  
Hill  
Hinche y  
Hinojosa  
Hirono  
Hodes  
Holden  
Holt  
Honda  
Hoyer  
Hunter  
Inslee  
Israel  
Jackson (IL)  
Jackson-Lee  
(TX)  
Johnson (GA)  
Johnson, E. B.  
Jones (OH)  
Kagen  
Kanjorski  
Kaptur  
Kennedy  
Kildee  
Kilpatrick  
Kind  
Klein (FL)  
Lampson  
Langevin  
Lantos  
Larsen (WA)  
Larson (CT)  
Lee  
Levin  
Lewis (GA)  
Lipinski

Loeb sack  
Lofgren, Zoe  
Lowey  
Lynch  
Mahoney (FL)  
Maloney (NY)  
Markey  
Marshall  
Matheson  
McCollum (MN)  
McDermott  
McGovern  
McIntyre  
McNerney  
McNulty  
Meek (FL)  
Meeks (NY)  
Melancon  
Michaud  
Miller (NC)  
Miller, George  
Mollohan  
Moore (KS)  
Moore (WI)  
Moran (VA)  
Murphy (CT)  
Murtha  
Nadler  
Napolitano  
Neal (MA)  
Oberstar  
Obey  
Oliver  
Ortiz  
Pallone  
Pascrell  
Pastor  
Payne  
Perlmutter  
Peterson (MN)  
Pomeroy  
Price (NC)  
Rahall  
Rangel  
Reyes  
Richardson  
Rodriguez  
Ross  
Rothman  
Roybal-Allard  
Ruppersberger

Rush  
Ryan (OH)  
Salazar  
Sanchez, Linda  
T.  
Sarbanes  
Schakowsky  
Schiff  
Schwartz  
Scott (GA)  
Scott (VA)  
Serrano  
Sestak  
Shays  
Shea-Porter  
Sherman  
Shuler  
Sires  
Skelton  
Slaughter  
Smith (WA)  
Snyder  
Solis  
Space  
Spratt  
Stark  
Stupak  
Sutton  
Tanner  
Tauscher  
Taylor  
Thompson (CA)  
Thompson (MS)  
Tierney  
Townes  
Udall (CO)  
Udall (NM)  
Van Hollen  
Velázquez  
Walz (MN)  
Wasserman  
Schultz  
Waters  
Watt  
Waxman  
Welch (VT)  
Wexler  
Wilson (OH)  
Woolsey  
Wu  
Wynn  
Yarmuth

NAYS—178

Aderholt  
Akin  
Alexander  
Bachmann  
Bachus  
Baker  
Barrett (SC)  
Bartlett (MD)  
Barton (TX)  
Biggert  
Bilbray  
Bilirakis  
Bishop (UT)  
Blackburn  
Blunt  
Bonner  
Bono  
Boozman  
Boustany  
Brady (TX)  
Broun (GA)  
Brown (SC)  
Buchanan  
Burgess  
Burton (IN)  
Buyer  
Calvert  
Camp (MI)  
Campbell (CA)  
Cannon  
Cantor  
Capito  
Castle  
Chabot  
Coble  
Cole (OK)  
Conaway  
Crenshaw  
Culberson  
Davis (KY)  
Davis, David

Davis, Tom  
Deal (GA)  
Dent  
Diaz-Balart, L.  
Diaz-Balart, M.  
Doolittle  
Drake  
Dreier  
Duncan  
Ehlers  
Emerson  
English (PA)  
Everett  
Fallin  
Feeney  
Ferguson  
Flake  
Forbes  
Fortenberry  
Fossella  
Fox  
Franks (AZ)  
Frelinghuysen  
Gallagher  
Garrett (NJ)  
Gerlach  
Gilchrest  
Gingrey  
Goode  
Goodlatte  
Granger  
Graves  
Hall (TX)  
Hastings (WA)  
Heller  
Hensarling  
Herger  
Hobson  
Hoekstra  
Hulshof  
Inglis (SC)

Issa  
Johnson (IL)  
Jones (NC)  
Jordan  
Keller  
King (IA)  
King (NY)  
Kingston  
Kirk  
Kline (MN)  
Knollenberg  
Kuhl (NY)  
LaHood  
Lamborn  
Latham  
LaTourette  
Lewis (CA)  
Lewis (KY)  
Linder  
LoBiondo  
Lucas  
Lungren, Daniel  
E.  
Mack  
Manzullo  
Marchant  
McCarthy (CA)  
McCaul (TX)  
McCotter  
McCrery  
McHenry  
McHugh  
McKeon  
McMorris  
Rodgers  
Mica  
Miller (FL)  
Miller (MI)  
Miller, Gary  
Moran (KS)  
Murphy, Tim

Musgrave	Rehberg	Souder
Myrick	Reichert	Stearns
Neugebauer	Reynolds	Sullivan
Nunes	Rogers (AL)	Thornberry
Paul	Rogers (KY)	Tiahrt
Pearce	Rogers (MI)	Tiberi
Pence	Rohrabacher	Turner
Peterson (PA)	Roskam	Upton
Petri	Ryan (WI)	Walberg
Pickering	Sali	Walden (OR)
Pitts	Saxton	Walsh (NY)
Platts	Schmidt	Wamp
Poe	Sensenbrenner	Weldon (FL)
Porter	Sessions	Westmoreland
Price (GA)	Shadegg	Whitfield
Pryce (OH)	Shuster	Wicker
Putnam	Simpson	Wilson (NM)
Ramstad	Smith (NE)	Wilson (SC)
Regula	Smith (TX)	Wolf

## NOT VOTING—33

Andrews	Jefferson	Sanchez, Loretta
Boehner	Jindal	Shimkus
Brady (PA)	Johnson, Sam	Smith (NJ)
Cardoza	Kucinich	Tancredo
Carter	Matsui	Terry
Cubin	McCarthy (NY)	Visclosky
Davis, Jo Ann	Murphy, Patrick	Watson
Engel	Radanovich	Weiner
Gohmert	Renzi	Weller
Hastert	Ros-Lehtinen	Young (AK)
Hooley	Royce	Young (FL)

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (during the vote). Members are advised there are 2 minutes remaining in this vote.

□ 1119

So the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated against:

Mr. HAYES. Mr. Speaker, on rollcall No. 855 I inadvertently voted "yes," but meant to vote "no."

## CONFERENCE REPORT ON H.R. 2669, COLLEGE COST REDUCTION AND ACCESS ACT

Mr. GEORGE MILLER of California submitted the following conference report and statement on the bill (H.R. 2669) to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008:

## CONFERENCE REPORT (H. REPT. 110-317)

The committee of conference on the disagreeing votes of the two Houses on the amendment to the Senate to the bill (H.R. 2669), to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment, insert the following:

**SECTION 1. SHORT TITLE; REFERENCES.**

(a) **SHORT TITLE.**—This Act may be cited as the "College Cost Reduction and Access Act".

(b) **REFERENCES.**—Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other

provision, the reference shall be considered to be made to a section or other provision of the Higher Education Act of 1965 (20 U.S.C. 1001 et seq.).

(c) **EFFECTIVE DATE.**—Except as otherwise expressly provided, the amendments made by this Act shall be effective on October 1, 2007.

**TITLE I—GRANTS TO STUDENTS IN ATTENDANCE AT INSTITUTIONS OF HIGHER EDUCATION****SEC. 101. TUITION SENSITIVITY.**

(a) **AMENDMENT.**—Section 401(b) (20 U.S.C. 1070a(b)) is amended—

(1) by striking paragraph (3); and

(2) by redesignating paragraphs (4) through (9) as paragraphs (3) through (8), respectively.

(b) **EFFECTIVE DATE.**—The amendments made by subsection (a) shall be effective with respect to determinations of Federal Pell Grant amounts for award years beginning on or after July 1, 2007.

(c) **AUTHORIZATION AND APPROPRIATION OF FUNDS.**—There is authorized to be appropriated, and there is appropriated, out of any money in the Treasury not otherwise appropriated, for the Department of Education to carry out the amendment made by subsection (a), \$11,000,000 for fiscal year 2008.

**SEC. 102. MANDATORY PELL GRANT INCREASES.**

(a) **EXTENSION OF AUTHORITY.**—Section 401(a) (20 U.S.C. 1070a(a)) is amended by striking "fiscal year 2004" and inserting "fiscal year 2017".

(b) **FUNDING FOR INCREASES.**—Section 401(b) (20 U.S.C. 1070a(b)) is amended by adding at the end the following new paragraph:

"(9) **ADDITIONAL FUNDS.**—

"(A) **IN GENERAL.**—There are authorized to be appropriated, and there are appropriated, to carry out subparagraph (B) of this paragraph (in addition to any other amounts appropriated to carry out this section and out of any money in the Treasury not otherwise appropriated) the following amounts:

- "(i) \$2,030,000,000 for fiscal year 2008;
- "(ii) \$2,090,000,000 for fiscal year 2009;
- "(iii) \$3,030,000,000 for fiscal year 2010;
- "(iv) \$3,090,000,000 for fiscal year 2011;
- "(v) \$5,050,000,000 for fiscal year 2012;
- "(vi) \$105,000,000 for fiscal year 2013;
- "(vii) \$4,305,000,000 for fiscal year 2014;
- "(viii) \$4,400,000,000 for fiscal year 2015;
- "(ix) \$4,600,000,000 for fiscal year 2016; and
- "(x) \$4,900,000,000 for fiscal year 2017.

"(B) **INCREASE IN FEDERAL PELL GRANTS.**—The amounts made available pursuant to subparagraph (A) of this paragraph shall be used to increase the amount of the maximum Federal Pell Grant for which a student shall be eligible during an award year, as specified in the last enacted appropriation Act applicable to that award year, by—

- "(i) \$490 for each of the award years 2008–2009 and 2009–2010;
- "(ii) \$690 for each of the award years 2010–2011 and 2011–2012; and
- "(iii) \$1,090 for award year 2012–2013.

"(C) **ELIGIBILITY.**—The Secretary shall only award an increased amount of a Federal Pell Grant under this section for any award year pursuant to the provisions of this paragraph to students who qualify for a Federal Pell Grant award under the maximum grant award enacted in the annual appropriation Act for such award year without regard to the provisions of this paragraph.

"(D) **FORMULA OTHERWISE UNAFFECTED.**—Except as provided in subparagraphs (B) and (C), nothing in this paragraph shall be construed to alter the requirements of this section, or authorize the imposition of additional requirements, for the determination and allocation of Federal Pell Grants under this section.

"(E) **RATABLE INCREASES AND DECREASES.**—The amounts specified in subparagraph (B) shall be ratably increased or decreased to the

extent that funds available under subparagraph (A) exceed or are less than (respectively) the amount required to provide the amounts specified in subparagraph (B).

"(F) **USE OF FISCAL YEAR FUNDS FOR AWARD YEARS.**—The amounts made available by subparagraph (A) for any fiscal year shall be available and remain available for use under subparagraph (B) for the award year that begins in such fiscal year."

**SEC. 103. UPWARD BOUND.**

Section 402C is further amended by adding at the end the following new subsection:

"(f) **ADDITIONAL FUNDS.**—

"(1) **AUTHORIZATION AND APPROPRIATION.**—There are authorized to be appropriated, and there are appropriated to the Secretary, from funds not otherwise appropriated, \$57,000,000 for each of the fiscal years 2008 through 2011 to carry out paragraph (2), except that any amounts that remain unexpended for such purpose for each of such fiscal years may be available for technical assistance and administration costs for the Upward Bound program. The authority to award grants under this subsection shall expire at the end of fiscal year 2011.

"(2) **USE OF FUNDS.**—The amounts made available by paragraph (1) shall be available to provide assistance to all Upward Bound projects that did not receive assistance in fiscal year 2007 and that have a grant score above 70. Such assistance shall be made available in the form of 4-year grants."

**SEC. 104. TEACH GRANTS.**

Part A of title IV (20 U.S.C. 1070 et seq.) is amended by adding at the end the following new subpart:

"Subpart 9—TEACH Grants

**"SEC. 420L. DEFINITIONS.**

"For the purposes of this subpart:

"(1) **ELIGIBLE INSTITUTION.**—The term 'eligible institution' means an institution of higher education, as defined in section 102, that the Secretary determines—

"(A) provides high quality teacher preparation and professional development services, including extensive clinical experience as a part of pre-service preparation;

"(B) is financially sound;

"(C) provides pedagogical course work, or assistance in the provision of such coursework, including the monitoring of student performance, and formal instruction related to the theory and practices of teaching; and

"(D) provides supervision and support services to teachers, or assistance in the provision of such services, including mentoring focused on developing effective teaching skills and strategies.

"(2) **POST-BACCALAUREATE.**—The term 'post-baccalaureate' means a program of instruction for individuals who have completed a baccalaureate degree, that does not lead to a graduate degree, and that consists of courses required by a State in order for a teacher candidate to receive a professional certification or licensing credential that is required for employment as a teacher in an elementary school or secondary school in that State, except that such term shall not include any program of instruction offered by an eligible institution that offers a baccalaureate degree in education.

"(3) **TEACHER CANDIDATE.**—The term 'teacher candidate' means a student or teacher described in subparagraph (A) or (B) of section 420N(a)(2).

**"SEC. 420M. PROGRAM ESTABLISHED.**

"(a) **PROGRAM AUTHORITY.**—

"(1) **PAYMENTS REQUIRED.**—The Secretary shall pay to each eligible institution such sums as may be necessary to pay to each teacher candidate who files an application and agreement in accordance with section 420N, and who qualifies under paragraph (2) of section 420N(a), a

TEACH Grant in the amount of \$4,000 for each academic year during which that teacher candidate is in attendance at the institution.

“(2) REFERENCES.—Grants made under paragraph (1) shall be known as ‘Teacher Education Assistance for College and Higher Education Grants’ or ‘TEACH Grants’.

“(b) PAYMENT METHODOLOGY.—

“(1) PREPAYMENT.—Not less than 85 percent of any funds provided to an eligible institution under subsection (a) shall be advanced to the eligible institution prior to the start of each payment period and shall be based upon an amount requested by the institution as needed to pay teacher candidates until such time as the Secretary determines and publishes in the Federal Register with an opportunity for comment, an alternative payment system that provides payments to institutions in an accurate and timely manner, except that this sentence shall not be construed to limit the authority of the Secretary to place an institution on a reimbursement system of payment.

“(2) DIRECT PAYMENT.—Nothing in this section shall be interpreted to prohibit the Secretary from paying directly to teacher candidates, in advance of the beginning of the academic term, an amount for which teacher candidates are eligible, in cases where the eligible institution elects not to participate in the disbursement system required by paragraph (1).

“(3) DISTRIBUTION OF GRANTS TO TEACHER CANDIDATES.—Payments under this subpart shall be made, in accordance with regulations promulgated by the Secretary for such purpose, in such manner as will best accomplish the purposes of this subpart. Any disbursement allowed to be made by crediting the teacher candidate’s account shall be limited to tuition and fees and, in the case of institutionally-owned housing, room and board. The teacher candidate may elect to have the institution provide other such goods and services by crediting the teacher candidate’s account.

“(c) REDUCTIONS IN AMOUNT.—

“(1) PART-TIME STUDENTS.—In any case where a teacher candidate attends an eligible institution on less than a full-time basis (including a teacher candidate who attends an eligible institution on less than a half-time basis) during any academic year, the amount of a grant under this subpart for which that teacher candidate is eligible shall be reduced in proportion to the degree to which that teacher candidate is not attending on a full-time basis, in accordance with a schedule of reductions established by the Secretary for the purposes of this subpart, computed in accordance with this subpart. Such schedule of reductions shall be established by regulation and published in the Federal Register in accordance with section 482 of this Act.

“(2) NO EXCEEDING COST.—The amount of a grant awarded under this subpart, in combination with Federal assistance and other student assistance, shall not exceed the cost of attendance (as defined in section 472) at the eligible institution at which that teacher candidate is in attendance. If, with respect to any teacher candidate for any academic year, it is determined that the amount of a TEACH Grant exceeds the cost of attendance for that year, the amount of the TEACH Grant shall be reduced until such grant does not exceed the cost of attendance at the eligible institution.

“(d) PERIOD OF ELIGIBILITY FOR GRANTS.—

“(1) UNDERGRADUATE AND POST-BACCALAUREATE STUDENTS.—The period during which an undergraduate or post-baccalaureate student may receive grants under this subpart shall be the period required for the completion of the first undergraduate baccalaureate or post-baccalaureate course of study being pursued by the teacher candidate at the eligible institution at which the teacher candidate is in attendance, except that—

“(A) any period during which the teacher candidate is enrolled in a noncredit or remedial course of study as described in paragraph (3) shall not be counted for the purpose of this paragraph; and

“(B) the total amount that a teacher candidate may receive under this subpart for undergraduate or post-baccalaureate study shall not exceed \$16,000.

“(2) GRADUATE STUDENTS.—The period during which a graduate student may receive grants under this subpart shall be the period required for the completion of a master’s degree course of study pursued by the teacher candidate at the eligible institution at which the teacher candidate is in attendance, except that the total amount that a teacher candidate may receive under this subpart for graduate study shall not exceed \$8,000.

“(3) REMEDIAL COURSE; STUDY ABROAD.—Nothing in this section shall be construed to exclude from eligibility courses of study which are noncredit or remedial in nature (including courses in English language acquisition) which are determined by the eligible institution to be necessary to help the teacher candidate be prepared for the pursuit of a first undergraduate baccalaureate or post-baccalaureate degree or certificate or, in the case of courses in English language instruction, to be necessary to enable the teacher candidate to utilize already existing knowledge, training, or skills. Nothing in this section shall be construed to exclude from eligibility programs of study abroad that are approved for credit by the home institution at which the teacher candidate is enrolled.

“SEC. 420N. APPLICATIONS; ELIGIBILITY.

“(a) APPLICATIONS; DEMONSTRATION OF ELIGIBILITY.—

“(1) FILING REQUIRED.—The Secretary shall periodically set dates by which teacher candidates shall file applications for grants under this subpart. Each teacher candidate desiring a grant under this subpart for any year shall file an application containing such information and assurances as the Secretary may determine necessary to enable the Secretary to carry out the functions and responsibilities of this subpart.

“(2) DEMONSTRATION OF TEACH GRANT ELIGIBILITY.—Each application submitted under paragraph (1) shall contain such information as is necessary to demonstrate that—

“(A) if the applicant is an enrolled student—

“(i) the student is an eligible student for purposes of section 484;

“(ii) the student—

“(I) has a grade point average that is determined, under standards prescribed by the Secretary, to be comparable to a 3.25 average on a zero to 4.0 scale, except that, if the student is in the first year of a program of undergraduate education, such grade point average shall be determined on the basis of the student’s cumulative secondary school grade point average; or

“(II) displayed high academic aptitude by receiving a score above the 75th percentile on at least one of the batteries in an undergraduate, post-baccalaureate, or graduate school admissions test; and

“(iii) the student is completing coursework and other requirements necessary to begin a career in teaching, or plans to complete such coursework and requirements prior to graduating; or

“(B) if the applicant is a current or prospective teacher applying for a grant to obtain a graduate degree—

“(i) the applicant is a teacher or a retiree from another occupation with expertise in a field in which there is a shortage of teachers, such as mathematics, science, special education, English language acquisition, or another high-need subject; or

“(ii) the applicant is or was a teacher who is using high-quality alternative certification

routes, such as Teach for America, to get certified.

“(b) AGREEMENTS TO SERVE.—Each application under subsection (a) shall contain or be accompanied by an agreement by the applicant that—

“(1) the applicant will—

“(A) serve as a full-time teacher for a total of not less than 4 academic years within 8 years after completing the course of study for which the applicant received a TEACH Grant under this subpart;

“(B) teach in a school described in section 465(a)(2)(A);

“(C) teach in any of the following fields:

“(i) mathematics;

“(ii) science;

“(iii) a foreign language;

“(iv) bilingual education;

“(v) special education;

“(vi) as a reading specialist; or

“(vii) another field documented as high-need by the Federal Government, State government, or local educational agency, and approved by the Secretary;

“(D) submit evidence of such employment in the form of a certification by the chief administrative officer of the school upon completion of each year of such service; and

“(E) comply with the requirements for being a highly qualified teacher as defined in section 9101 of the Elementary and Secondary Education Act of 1965; and

“(2) in the event that the applicant is determined to have failed or refused to carry out such service obligation, the sum of the amounts of any TEACH Grants received by such applicant will be treated as a loan and collected from the applicant in accordance with subsection (c) and the regulations thereunder.

“(c) REPAYMENT FOR FAILURE TO COMPLETE SERVICE.—In the event that any recipient of a grant under this subpart fails or refuses to comply with the service obligation in the agreement under subsection (b), the sum of the amounts of any TEACH Grants received by such recipient shall, upon a determination of such a failure or refusal in such service obligation, be treated as a Federal Direct Unsubsidized Stafford Loan under part D of title IV, and shall be subject to repayment, together with interest thereon accruing from the date of the grant award, in accordance with terms and conditions specified by the Secretary in regulations under this subpart.

“SEC. 420O. PROGRAM PERIOD AND FUNDING.

“Beginning on July 1, 2008, there shall be available to the Secretary to carry out this subpart, from funds not otherwise appropriated, such sums as may be necessary to provide TEACH Grants in accordance with this subpart to each eligible applicant.”

## TITLE II—STUDENT LOAN BENEFITS, TERMS, AND CONDITIONS

### SEC. 201. INTEREST RATE REDUCTIONS.

(a) FFEL INTEREST RATES.—

(1) Section 427A(l) (20 U.S.C. 1077a(l)) is amended by adding at the end the following new paragraph:

“(4) REDUCED RATES FOR UNDERGRADUATE SUBSIDIZED LOANS.—Notwithstanding subsection (h) and paragraph (1) of this subsection, with respect to any loan to an undergraduate student made, insured, or guaranteed under this part (other than a loan made pursuant to section 428B, 428C, or 428H) for which the first disbursement is made on or after July 1, 2006, and before July 1, 2012, the applicable rate of interest shall be as follows:

“(A) For a loan for which the first disbursement is made on or after July 1, 2006, and before July 1, 2008, 6.8 percent on the unpaid principal balance of the loan.

“(B) For a loan for which the first disbursement is made on or after July 1, 2008, and before

July 1, 2009, 6.0 percent on the unpaid principal balance of the loan.

“(C) For a loan for which the first disbursement is made on or after July 1, 2009, and before July 1, 2010, 5.6 percent on the unpaid principal balance of the loan.

“(D) For a loan for which the first disbursement is made on or after July 1, 2010, and before July 1, 2011, 4.5 percent on the unpaid principal balance of the loan.

“(E) For a loan for which the first disbursement is made on or after July 1, 2011, and before July 1, 2012, 3.4 percent on the unpaid principal balance of the loan.”

(2) SPECIAL ALLOWANCE CROSS REFERENCE.—Section 438(b)(2)(I)(ii)(II) (20 U.S.C. 1087-1(b)(2)(I)(ii)(II)) is amended by striking “section 427A(l)(1)” and inserting “section 427A(l)(1) or (l)(4)”.

(b) DIRECT LOAN INTEREST RATES.—Section 455(b)(7) (20 U.S.C. 1087e(b)(7)) is amended by adding at the end the following new subparagraph:

“(D) REDUCED RATES FOR UNDERGRADUATE FDSL.—Notwithstanding the preceding paragraphs of this subsection and subparagraph (A) of this paragraph, for Federal Direct Stafford Loans made to undergraduate students for which the first disbursement is made on or after July 1, 2006, and before July 1, 2012, the applicable rate of interest shall be as follows:

“(i) For a loan for which the first disbursement is made on or after July 1, 2006, and before July 1, 2008, 6.8 percent on the unpaid principal balance of the loan.

“(ii) For a loan for which the first disbursement is made on or after July 1, 2008, and before July 1, 2009, 6.0 percent on the unpaid principal balance of the loan.

“(iii) For a loan for which the first disbursement is made on or after July 1, 2009, and before July 1, 2010, 5.6 percent on the unpaid principal balance of the loan.

“(iv) For a loan for which the first disbursement is made on or after July 1, 2010, and before July 1, 2011, 4.5 percent on the unpaid principal balance of the loan.

“(v) For a loan for which the first disbursement is made on or after July 1, 2011, and before July 1, 2012, 3.4 percent on the unpaid principal balance of the loan.”

**SEC. 202. STUDENT LOAN DEFERMENT FOR CERTAIN MEMBERS OF THE ARMED FORCES.**

(a) FEDERAL FAMILY EDUCATION LOANS.—Section 428(b)(1)(M)(iii) (20 U.S.C. 1078(b)(1)(M)(iii)) is amended—

(1) in the matter preceding subclause (I), by striking “not in excess of 3 years”;

(2) in subclause (II), by striking “; or” and inserting a comma; and

(3) by adding at the end the following:

“and for the 180-day period following the demobilization date for the service described in subclause (I) or (II); or”.

(b) DIRECT LOANS.—Section 455(f)(2)(C) (20 U.S.C. 1087e(f)(2)(C)) is amended—

(1) in the matter preceding clause (i), by striking “not in excess of 3 years”;

(2) in clause (ii), by striking “; or” and inserting a comma; and

(3) by adding at the end the following:

“and for the 180-day period following the demobilization date for the service described in clause (i) or (ii); or”.

(c) PERKINS LOANS.—Section 464(c)(2)(A)(iii) (20 U.S.C. 1087dd(c)(2)(A)(iii)) is amended—

(1) in the matter preceding subclause (I), by striking “not in excess of 3 years”;

(2) in subclause (II), by striking the semicolon and inserting a comma; and

(3) by adding at the end the following:

“and for the 180-day period following the demobilization date for the service described in subclause (I) or (II);”.

(d) APPLICABILITY.—Section 8007(f) of the Higher Education Reconciliation Act of 2005 (20 U.S.C. 1078 note) is amended by striking “loans for which” and all that follows through the period at the end and inserting “all loans under title IV of the Higher Education Act of 1965.”.

**SEC. 203. INCOME-BASED REPAYMENT.**

(a) AMENDMENT.—Part G of title IV (20 U.S.C. 1088 et seq.) is amended by adding at the end the following:

**“SEC. 493C. INCOME-BASED REPAYMENT.**

“(a) DEFINITIONS.—In this section:

“(1) EXCEPTED PLUS LOAN.—The term ‘excepted PLUS loan’ means a loan under section 428B, or a Federal Direct PLUS Loan, that is made, insured, or guaranteed on behalf of a dependent student.

“(2) EXCEPTED CONSOLIDATION LOAN.—The term ‘excepted consolidation loan’ means a consolidation loan under section 428C, or a Federal Direct Consolidation Loan, if the proceeds of such loan were used to the discharge the liability on an excepted PLUS loan.

“(3) PARTIAL FINANCIAL HARDSHIP.—The term ‘partial financial hardship’, when used with respect to a borrower, means that for such borrower—

“(A) the annual amount due on the total amount of loans made, insured, or guaranteed under part B or D (other than an excepted PLUS loan or excepted consolidation loan) to a borrower as calculated under the standard repayment plan under section 428(b)(9)(A)(i) or 455(d)(1)(A), based on a 10-year repayment period; exceeds

“(B) 15 percent of the result obtained by calculating, on at least an annual basis, the amount by which—

“(i) the borrower’s, and the borrower’s spouse’s (if applicable), adjusted gross income; exceeds

“(ii) 150 percent of the poverty line applicable to the borrower’s family size as determined under section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2)).

“(b) INCOME-BASED REPAYMENT PROGRAM AUTHORIZED.—Notwithstanding any other provision of this Act, the Secretary shall carry out a program under which—

“(1) a borrower of any loan made, insured, or guaranteed under part B or D (other than an excepted PLUS loan or excepted consolidation loan) who has a partial financial hardship (whether or not the borrower’s loan has been submitted to a guaranty agency for default aversion or is already in default) may elect, during any period the borrower has the partial financial hardship, to have the borrower’s aggregate monthly payment for all such loans not exceed the result described in subsection (a)(3)(B) divided by 12;

“(2) the holder of such a loan shall apply the borrower’s monthly payment under this subsection first toward interest due on the loan, next toward any fees due on the loan, and then toward the principal of the loan;

“(3) any interest due and not paid under paragraph (2)—

“(A) shall, on subsidized loans, be paid by the Secretary for a period of not more than 3 years after the date of the borrower’s election under paragraph (1), except that such period shall not include any period during which the borrower is in deferment due to an economic hardship described in section 435(o); and

“(B) be capitalized—

“(i) in the case of a subsidized loan, subject to subparagraph (A), at the time the borrower—

“(I) ends the election to make income-based repayment under this subsection; or

“(II) begins making payments of not less than the amount specified in paragraph (6)(A); or

“(ii) in the case of an unsubsidized loan, at the time the borrower—

“(I) ends the election to make income-based repayment under this subsection; or

“(II) begins making payments of not less than the amount specified in paragraph (6)(A);

“(4) any principal due and not paid under paragraph (2) shall be deferred;

“(5) the amount of time the borrower makes monthly payments under paragraph (1) may exceed 10 years;

“(6) if the borrower no longer has a partial financial hardship or no longer wishes to continue the election under this subsection, then—

“(A) the maximum monthly payment required to be paid for all loans made to the borrower under part B or D (other than an excepted PLUS loan or excepted consolidation loan) shall not exceed the monthly amount calculated under section 428(b)(9)(A)(i) or 455(d)(1)(A), based on a 10-year repayment period, when the borrower first made the election described in this subsection; and

“(B) the amount of time the borrower is permitted to repay such loans may exceed 10 years;

“(7) the Secretary shall repay or cancel any outstanding balance of principal and interest due on all loans made under part B or D (other than a loan under section 428B or a Federal Direct PLUS Loan) to a borrower who—

“(A) at any time, elected to participate in income-based repayment under paragraph (1); and

“(B) for a period of time prescribed by the Secretary, not to exceed 25 years, meets 1 or more of the following requirements:

“(i) has made reduced monthly payments under paragraph (1) or paragraph (6);

“(ii) has made monthly payments of not less than the monthly amount calculated under section 428(b)(9)(A)(i) or 455(d)(1)(A), based on a 10-year repayment period, when the borrower first made the election described in this subsection;

“(iii) has made payments of not less than the payments required under a standard repayment plan under section 428(b)(9)(A)(i) or 455(d)(1)(A) with a repayment period of 10 years;

“(iv) has made payments under an income-contingent repayment plan under section 455(d)(1)(D);

“(v) has been in deferment due to an economic hardship described in section 435(o);

“(8) a borrower who is repaying a loan made under part B or D pursuant to income-based repayment may elect, at any time, to terminate repayment pursuant to income-based repayment and repay such loan under the standard repayment plan; and

“(9) the special allowance payment to a lender calculated under section 438(b)(2)(I), when calculated for a loan in repayment under this section, shall be calculated on the principal balance of the loan and on any accrued interest unpaid by the borrower in accordance with this section.

“(c) ELIGIBILITY DETERMINATIONS.—The Secretary shall establish procedures for annually determining the borrower’s eligibility for income-based repayment, including verification of a borrower’s annual income and the annual amount due on the total amount of loans made, insured, or guaranteed under part B or D (other than an excepted PLUS loan or excepted consolidation loan), and such other procedures as are necessary to effectively implement income-based repayment under this section. The Secretary shall consider, but is not limited to, the procedures established in accordance with section 455(e)(1) or in connection with income sensitive repayment schedules under section 428(b)(9)(A)(iii) or 428C(b)(1)(E).”.

(b) CONFORMING AMENDMENTS.—

(1) Section 428C (20 U.S.C. 1078-3) is amended—

(A) in subsection (a)(3)(B)(i), by amending subclause (V) to read as follows:

“(V) an individual may obtain a subsequent consolidation loan under section 455(g) only—

“(aa) for the purposes of obtaining an income contingent repayment plan, and only if the loan has been submitted to the guaranty agency for default aversion; or

“(bb) for the purposes of using the public service loan forgiveness program under section 455(m).”;

(B) in the first sentence of subsection (b)(5), by inserting “or chooses to obtain a consolidation loan for the purposes of using the public service loan forgiveness program offered under section 455(m),” after “from such a lender;” and

(C) in the second sentence of such subsection, by inserting before the period the following: “, except that if a borrower intends to be eligible to use the public service loan forgiveness program under section 455(m), such loan shall be repaid using one of the repayment options described in section 455(m)(1)(A).”.

(2) Section 428C (20 U.S.C. 1078-3) (as amended by paragraph (1) of this subsection) is amended—

(A) in subsection (a)(3)(B)(i)(V)(aa)—

(i) by striking “an income contingent repayment plan,” and inserting “income contingent repayment or income-based repayment;” and

(ii) by inserting “or if the loan is already in default” before the semicolon;

(B) in the first sentence of subsection (b)(5), by inserting “or income-based repayment terms” after “income-sensitive repayment terms;” and

(C) in the second sentence of such subsection, by inserting “, pursuant to income-based repayment under section 493C,” after “part D of this title”.

(3) Section 455(d)(1)(D) (20 U.S.C. 1087e(d)(1)(D)) is amended by inserting “made on behalf of a dependent student” after “PLUS loan”.

(c) EFFECTIVE DATE.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall be effective on July 1, 2009.

(2) EXCEPTION.—The amendments made by subsection (b)(1) shall be effective on July 1, 2008.

#### SEC. 204. DEFERRAL OF LOAN REPAYMENT FOLLOWING ACTIVE DUTY.

Part G of title IV is further amended by adding after section 493C (as added by section 203 of this Act) the following new section:

#### “SEC. 493D. DEFERRAL OF LOAN REPAYMENT FOLLOWING ACTIVE DUTY.

“(a) DEFERRAL OF LOAN REPAYMENT FOLLOWING ACTIVE DUTY.—In addition to any deferral of repayment of a loan made under this title pursuant to section 428(b)(1)(M)(iii), 455(f)(2)(C), or 464(c)(2)(A)(iii), a borrower of a loan under this title who is a member of the National Guard or other reserve component of the Armed Forces of the United States, or a member of such Armed Forces in a retired status, is called or ordered to active duty, and is enrolled, or was enrolled within six months prior to the activation, in a program of instruction at an eligible institution, shall be eligible for a deferment during the 13 months following the conclusion of such service, except that a deferment under this subsection shall expire upon the borrower’s return to enrolled student status.

“(b) ACTIVE DUTY.—Notwithstanding section 481(d), in this section, the term ‘active duty’ has the meaning given such term in section 101(d)(1) of title 10, United States Code, except that such term—

“(1) does not include active duty for training or attendance at a service school; but

“(2) includes, in the case of members of the National Guard, active State duty.”.

#### SEC. 205. MAXIMUM REPAYMENT PERIOD.

Section 455(e) (20 U.S.C. 1087e(e)) is amended by adding at the end the following:

“(7) MAXIMUM REPAYMENT PERIOD.—In calculating the extended period of time for which an income contingent repayment plan under this subsection may be in effect for a borrower, the Secretary shall include all time periods during which a borrower of loans under part B, part D, or part E—

“(A) is not in default on any loan that is included in the income contingent repayment plan; and

“(B)(i) is in deferment due to an economic hardship described in section 435(o);

“(ii) makes monthly payments under paragraph (1) or (6) of section 493C(b);

“(iii) makes monthly payments of not less than the monthly amount calculated under section 428(b)(9)(A)(i) or subsection (d)(1)(A), based on a 10-year repayment period, when the borrower first made the election described in section 493C(b)(1);

“(iv) makes payments of not less than the payments required under a standard repayment plan under section 428(b)(9)(A)(i) or subsection (d)(1)(A) with a repayment period of 10 years; or

“(v) makes payments under an income contingent repayment plan under subsection (d)(1)(D).”.

#### TITLE III—FEDERAL FAMILY EDUCATION LOAN PROGRAM

##### SEC. 301. GUARANTY AGENCY COLLECTION RETENTION.

Clause (ii) of section 428(c)(6)(A) (20 U.S.C. 1078(c)(6)(A)(ii)) is amended to read as follows:

“(ii) an amount equal to 24 percent of such payments for use in accordance with section 422B, except that—

“(I) beginning October 1, 2003 and ending September 30, 2007, this clause shall be applied by substituting ‘23 percent’ for ‘24 percent’; and

“(II) beginning October 1, 2007, this clause shall be applied by substituting ‘16 percent’ for ‘24 percent’.”.

##### SEC. 302. ELIMINATION OF EXCEPTIONAL FORMER STATUS FOR LENDERS.

(a) ELIMINATION OF STATUS.—Part B of title IV (20 U.S.C. 1071 et seq.) is amended by striking section 4281 (20 U.S.C. 1078-9).

(b) CONFORMING AMENDMENTS.—Part B of title IV is further amended—

(1) in section 428(c)(1) (20 U.S.C. 1078(c)(1))—

(A) by striking subparagraph (D); and

(B) by redesignating subparagraphs (E) through (H) as subparagraphs (D) through (G), respectively; and

(2) in section 438(b)(5) (20 U.S.C. 1087-1(b)(5)), by striking the matter following subparagraph (B).

(c) EFFECTIVE DATE.—The amendments made by subsections (a) and (b) shall be effective on October 1, 2007, except that section 4281 of the Higher Education Act of 1965 (as in effect on the day before the date of enactment of this Act) shall apply to eligible lenders that received a designation under subsection (a) of such section prior to October 1, 2007, for the remainder of the year for which the designation was made.

##### SEC. 303. REDUCTION OF LENDER INSURANCE PERCENTAGE.

(a) AMENDMENT.—Subparagraph (G) of section 428(b)(1) (20 U.S.C. 1078(b)(1)(G)) is amended to read as follows:

“(G) insures 95 percent of the unpaid principal of loans insured under the program, except that—

“(i) such program shall insure 100 percent of the unpaid principal of loans made with funds advanced pursuant to section 428(j) or 439(q); and

“(ii) notwithstanding the preceding provisions of this subparagraph, such program shall insure 100 percent of the unpaid principal amount of exempt claims as defined in subsection (c)(1)(G).”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall be effective on October 1,

2012, and shall apply with respect to loans made on or after such date.

#### SEC. 304. DEFINITIONS.

Section 435 (20 U.S.C. 1085) is amended—

(1) in subsection (o)(1)—

(A) in subparagraph (A)(ii)—

(i) by striking “100 percent of the poverty line for a family of 2” and inserting “150 percent of the poverty line applicable to the borrower’s family size”; and

(ii) by inserting “or” after the semicolon;

(B) by striking subparagraph (B); and

(C) by redesignating subparagraph (C) as subparagraph (B);

(2) in subsection (o)(2), by striking “(1)(C)” and inserting “(1)(B).”;

(3) by adding at the end the following:

“(p) ELIGIBLE NOT-FOR-PROFIT HOLDER.—

“(1) DEFINITION.—Subject to the limitations in paragraph (2) and the prohibition in paragraph (3), the term ‘eligible not-for-profit holder’ means an eligible lender under subsection (d) (except for an eligible lender described in subsection (d)(1)(E)) that requests a special allowance payment under section 438(b)(2)(I)(vi)(II) or a payment under section 771 and that is—

“(A) a State, or a political subdivision, authority, agency, or other instrumentality thereof, including such entities that are eligible to issue bonds described in section 1.103-1 of title 26, Code of Federal Regulations, or section 144(b) of the Internal Revenue Code of 1986;

“(B) an entity described in section 150(d)(2) of such Code that has not made the election described in section 150(d)(3) of such Code;

“(C) an entity described in section 501(c)(3) of such Code; or

“(D) a trustee acting as an eligible lender on behalf of a State, political subdivision, authority, agency, instrumentality, or other entity described in subparagraph (A), (B), or (C).

“(2) LIMITATIONS.—

“(A) EXISTING ON DATE OF ENACTMENT.—

“(i) IN GENERAL.—An eligible lender shall not be an eligible not-for-profit holder under this Act unless such lender—

“(I) was a State, political subdivision, authority, agency, instrumentality, or other entity described in paragraph (1)(A), (B), or (C) that was, on the date of the enactment of the College Cost Reduction and Access Act, acting as an eligible lender under subsection (d) (other than an eligible lender described in subsection (d)(1)(E)); or

“(II) is a trustee acting as an eligible lender under this Act on behalf of such a State, political subdivision, authority, agency, instrumentality, or other entity described in subclause (I) of this clause.

“(ii) EXCEPTION.—Notwithstanding clause (i), a State may elect, in accordance with regulations of the Secretary, to waive the requirements of this subparagraph for a new not-for-profit holder determined by the State to be necessary to carry out a public purpose of such State, except that a State may not make such election with respect to the requirements of clause (i)(II).

“(B) NO FOR-PROFIT OWNERSHIP OR CONTROL.—No political subdivision, authority, agency, instrumentality, or other entity described in paragraph (1)(A), (B), or (C) shall be an eligible not-for-profit holder under this Act if such entity is owned or controlled, in whole or in part, by a for-profit entity.

“(C) SOLE OWNERSHIP OF LOANS AND INCOME.—No State, political subdivision, authority, agency, instrumentality, or other entity described in paragraph (1)(A), (B), or (C) shall be an eligible not-for-profit holder under this Act with respect to any loan, or income from any loan, unless the State, political subdivision, authority, agency, instrumentality, or other entity described in paragraph (1)(A), (B), or (C) is the sole owner of the beneficial interest in such loan and the income from such loan.

“(D) TRUSTEE COMPENSATION LIMITATIONS.—A trustee described in paragraph (1)(D) shall not receive compensation as consideration for acting as an eligible lender on behalf of an entity described in described in paragraph (1)(A), (B), or (C) in excess of reasonable and customary fees.

“(E) RULE OF CONSTRUCTION.—For purposes of subparagraphs (B), (C), and (D) of this paragraph, a State, political subdivision, authority, agency, instrumentality, or other entity described in paragraph (1)(A), (B), or (C) shall not—

“(i) be deemed to be owned or controlled, in whole or in part, by a for-profit entity, or

“(ii) lose its status as the sole owner of a beneficial interest in a loan and the income from a loan by that political subdivision, authority, agency, instrumentality, or other entity,

by granting a security interest in, or otherwise pledging as collateral, such loan, or the income from such loan, to secure a debt obligation in the operation of an arrangement described in paragraph (1)(D).

“(3) PROHIBITION.—In the case of a loan for which the special allowance payment is calculated under section 438(b)(2)(I)(vi)(II) and that is sold by the eligible not-for-profit holder holding the loan to an entity that is not an eligible not-for-profit holder under this Act, the special allowance payment for such loan shall, beginning on the date of the sale, no longer be calculated under section 438(b)(2)(I)(vi)(II) and shall be calculated under section 438(b)(2)(I)(vi)(I) instead.

“(4) REGULATIONS.—Not later than 1 year after the date of enactment of the College Cost Reduction and Access Act, the Secretary shall promulgate regulations in accordance with the provisions of this subsection.”

#### SEC. 305. SPECIAL ALLOWANCES.

(a) REDUCTION OF LENDER SPECIAL ALLOWANCE PAYMENTS.—Section 438(b)(2)(I) (20 U.S.C. 1087–1(b)(2)(I)) is amended—

(1) in clause (i), by striking “clauses (ii), (iii), and (iv)” and inserting “the following clauses”;

(2) in clause (v)(III), by striking “clauses (ii), (iii), and (iv)” and inserting “clauses (ii), (iii), and (vi)”; and

(3) by adding at the end the following:

“(vi) REDUCTION FOR LOANS DISBURSED ON OR AFTER OCTOBER 1, 2007.—With respect to a loan on which the applicable interest rate is determined under section 427A(l) and for which the first disbursement of principal is made on or after October 1, 2007, the special allowance payment computed pursuant to this subparagraph shall be computed—

“(I) for loans held by an eligible lender not described in subclause (II)—

“(aa) by substituting ‘1.79 percent’ for ‘2.34 percent’ each place the term appears in this subparagraph;

“(bb) by substituting ‘1.19 percent’ for ‘1.74 percent’ in clause (ii);

“(cc) by substituting ‘1.79 percent’ for ‘2.64 percent’ in clause (iii); and

“(dd) by substituting ‘2.09 percent’ for ‘2.64 percent’ in clause (iv); and

“(II) for loans held by an eligible not-for-profit holder—

“(aa) by substituting ‘1.94 percent’ for ‘2.34 percent’ each place the term appears in this subparagraph;

“(bb) by substituting ‘1.34 percent’ for ‘1.74 percent’ in clause (ii);

“(cc) by substituting ‘1.94 percent’ for ‘2.64 percent’ in clause (iii); and

“(dd) by substituting ‘2.24 percent’ for ‘2.64 percent’ in clause (iv).”

(b) INCREASED LOAN FEES FROM LENDERS.—Paragraph (2) of section 438(d) (20 U.S.C. 1087–1(d)(2)) is amended to read as follows:

“(2) AMOUNT OF LOAN FEES.—The amount of the loan fee which shall be deducted under paragraph (1), but which may not be collected from the borrower, shall be equal to—

“(A) except as provided in subparagraph (B), 0.50 percent of the principal amount of the loan with respect to any loan under this part for which the first disbursement was made on or after October 1, 1993; and

“(B) 1.0 percent of the principal amount of the loan with respect to any loan under this part for which the first disbursement was made on or after October 1, 2007.”

#### SEC. 306. ACCOUNT MAINTENANCE FEES.

Section 458(b) (20 U.S.C. 1087h(b)) is amended by striking “0.10 percent” and inserting “0.06 percent”.

#### TITLE IV—LOAN FORGIVENESS

##### SEC. 401. LOAN FORGIVENESS FOR PUBLIC SERVICE EMPLOYEES.

Section 455 (20 U.S.C. 1087e) is further amended by adding at the end the following:

“(m) REPAYMENT PLAN FOR PUBLIC SERVICE EMPLOYEES.—

“(1) IN GENERAL.—The Secretary shall cancel the balance of interest and principal due, in accordance with paragraph (2), on any eligible Federal Direct Loan not in default for a borrower who—

“(A) has made 120 monthly payments on the eligible Federal Direct Loan after October 1, 2007, pursuant to any one or a combination of the following:

“(i) payments under an income-based repayment plan under section 493C;

“(ii) payments under a standard repayment plan under subsection (d)(1)(A), based on a 10-year repayment period;

“(iii) monthly payments under a repayment plan under subsection (d)(1) or (g) of not less than the monthly amount calculated under subsection (d)(1)(A), based on a 10-year repayment period;

“(iv) payments under an income contingent repayment plan under subsection (d)(1)(D); and

“(B)(i) is employed in a public service job at the time of such forgiveness; and

“(ii) has been employed in a public service job during the period in which the borrower makes each of the 120 payments described in subparagraph (A).

“(2) LOAN CANCELLATION AMOUNT.—After the conclusion of the employment period described in paragraph (1), the Secretary shall cancel the obligation to repay the balance of principal and interest due as of the time of such cancellation, on the eligible Federal Direct Loans made to the borrower under this part.

“(3) DEFINITIONS.—In this subsection:

“(A) ELIGIBLE FEDERAL DIRECT LOAN.—The term ‘eligible Federal Direct Loan’ means a Federal Direct Stafford Loan, Federal Direct PLUS Loan, or Federal Direct Unsubsidized Stafford Loan, or a Federal Direct Consolidation Loan.

“(B) PUBLIC SERVICE JOB.—The term ‘public service job’ means—

“(i) a full-time job in emergency management, government, military service, public safety, law enforcement, public health, public education (including early childhood education), social work in a public child or family service agency, public interest law services (including prosecution or public defense or legal advocacy in low-income communities at a nonprofit organization), public child care, public service for individuals with disabilities, public service for the elderly, public library sciences, school-based library sciences and other school-based services, or at an organization that is described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from taxation under section 501(a) of such Code; or

“(ii) teaching as a full-time faculty member at a Tribal College or University as defined in section 316(b) and other faculty teaching in high-needs areas, as determined by the Secretary.”

#### TITLE V—FEDERAL PERKINS LOANS

##### SEC. 501. DISTRIBUTION OF LATE COLLECTIONS.

Section 466(b) (20 U.S.C. 1087ff(b)) is amended by striking “March 31, 2012” and inserting “October 1, 2012”.

#### TITLE VI—NEED ANALYSIS

##### SEC. 601. SUPPORT FOR WORKING STUDENTS.

(a) DEPENDENT STUDENTS.—Subparagraph (D) of section 475(g)(2) (20 U.S.C. 1087oo(g)(2)(D)) is amended to read as follows:

“(D) an income protection allowance of the following amount (or a successor amount prescribed by the Secretary under section 478):

“(i) for academic year 2009–2010, \$3,750;

“(ii) for academic year 2010–2011, \$4,500;

“(iii) for academic year 2011–2012, \$5,250; and

“(iv) for academic year 2012–2013, \$6,000.”

(b) INDEPENDENT STUDENTS WITHOUT DEPENDENTS OTHER THAN A SPOUSE.—Clause (iv) of section 476(b)(1)(A) (20 U.S.C. 1087pp(b)(1)(A)) is amended to read as follows:

“(iv) an income protection allowance of the following amount (or a successor amount prescribed by the Secretary under section 478):

“(I) for single or separated students, or married students where both are enrolled pursuant to subsection (a)(2)—

“(aa) for academic year 2009–2010, \$7,000;

“(bb) for academic year 2010–2011, \$7,780;

“(cc) for academic year 2011–2012, \$8,550; and

“(dd) for academic year 2012–2013, \$9,330; and

“(II) for married students where 1 is enrolled pursuant to subsection (a)(2)—

“(aa) for academic year 2009–2010, \$11,220;

“(bb) for academic year 2010–2011, \$12,460;

“(cc) for academic year 2011–2012, \$13,710; and

“(dd) for academic year 2012–2013, \$14,960.”

(c) INDEPENDENT STUDENTS WITH DEPENDENTS OTHER THAN A SPOUSE.—Paragraph (4) of section 477(b) (20 U.S.C. 1087qq(b)) is amended to read as follows:

“(4) INCOME PROTECTION ALLOWANCE.—The income protection allowance is determined by the tables described in subparagraphs (A) through (D) (or a successor table prescribed by the Secretary under section 478).

“(A) ACADEMIC YEAR 2009–2010.—For academic year 2009–2010, the income protection allowance is determined by the following table:

“Income Protection Allowance

Family Size (including student)	Number in College					For each additional subtract:
	1	2	3	4	5	
2	\$17,720	\$14,690				
3	22,060	19,050	\$16,020			
4	27,250	24,220	21,210	\$18,170		
5	32,150	29,120	26,100	23,070	\$20,060	
6	37,600	34,570	31,570	28,520	25,520	\$3,020
For each additional add:	4,240	4,240	4,240	4,240	4,240	

“(B) ACADEMIC YEAR 2010–2011.—For academic year 2010–2011, the income protection allowance is determined by the following table:

“Income Protection Allowance

Family Size (including student)	Number in College					For each additional subtract:
	1	2	3	4	5	
2	\$19,690	\$16,330				
3	24,510	21,160	\$17,800			
4	30,280	26,910	23,560	\$20,190		
5	35,730	32,350	29,000	25,640	\$22,290	
6	41,780	38,410	35,080	31,690	28,350	\$3,350
For each additional add:	4,710	4,710	4,710	4,710	4,710	

“(C) ACADEMIC YEAR 2011–2012.—For academic year 2011–2012, the income protection allowance is determined by the following table:

“Income Protection Allowance

Family Size (including student)	Number in College					For each additional subtract:
	1	2	3	4	5	
2	\$21,660	\$17,960				
3	26,960	23,280	\$19,580			
4	33,300	29,600	25,920	\$22,210		
5	39,300	35,590	31,900	28,200	\$24,520	
6	45,950	42,250	38,580	34,860	31,190	\$3,690
For each additional add:	5,180	5,180	5,180	5,180	5,180	

“(D) ACADEMIC YEAR 2012–2013.—For academic year 2012–2013, the income protection allowance is determined by the following table:

“Income Protection Allowance

Family Size (including student)	Number in College					For each additional subtract:
	1	2	3	4	5	
2	\$23,630	\$19,590				
3	29,420	25,400	\$21,360			
4	36,330	32,300	28,280	\$24,230		
5	42,870	38,820	34,800	30,770	\$26,750	
6	50,130	46,100	42,090	38,030	34,020	\$4,020
For each additional add:	5,660	5,660	5,660	5,660	5,660	”.

(d) UPDATED TABLES AND AMOUNTS.—Section 478(b) (20 U.S.C. 1087rr(b)) is amended—

(1) by striking paragraph (1) and inserting the following:

“(1) REVISED TABLES.—

“(A) IN GENERAL.—For each academic year after academic year 2008–2009, the Secretary shall publish in the Federal Register a revised

table of income protection allowances for the purpose of sections 475(c)(4) and 477(b)(4), subject to subparagraphs (B) and (C).

“(B) TABLE FOR INDEPENDENT STUDENTS.—

“(i) ACADEMIC YEARS 2009–2010 THROUGH 2012–2013.—For each of the academic years 2009–2010 through 2012–2013, the Secretary shall not develop a revised table of income protection allow-

ances under section 477(b)(4) and the table specified for such academic year under subparagraphs (A) through (D) of such section shall apply.

“(ii) OTHER ACADEMIC YEARS.—For each academic year after academic year 2012–2013, the Secretary shall develop the revised table of income protection allowances by increasing each

of the dollar amounts contained in the table of income protection allowances under section 477(b)(4)(D) by a percentage equal to the estimated percentage increase in the Consumer Price Index (as determined by the Secretary) between December 2011 and the December next preceding the beginning of such academic year, and rounding the result to the nearest \$10.

“(C) TABLE FOR PARENTS.—For each academic year after academic year 2008–2009, the Secretary shall develop the revised table of income protection allowances under section 475(c)(4) by increasing each of the dollar amounts contained in the table by a percentage equal to the estimated percentage increase in the Consumer Price Index (as determined by the Secretary) between December 1992 and the December next preceding the beginning of such academic year, and rounding the result to the nearest \$10.”; and

(2) in paragraph (2), by striking “shall be developed” and all that follows through the period at the end and inserting “shall be developed for each academic year after academic year 2012–2013, by increasing each of the dollar amounts contained in such section for academic year 2012–2013 by a percentage equal to the estimated percentage increase in the Consumer Price Index (as determined by the Secretary) between December 2011 and the December next preceding the beginning of such academic year, and rounding the result to the nearest \$10.”.

(e) EFFECTIVE DATE.—The amendments made by this section shall be effective on July 1, 2009.

**SEC. 602. SIMPLIFIED NEEDS TEST AND AUTOMATIC ZERO IMPROVEMENTS.**

(a) SIMPLIFIED NEEDS TEST.—Section 479 (20 U.S.C. 1087ss) is amended—

(1) in subsection (b)—  
(A) in paragraph (1)(A)(i)—  
(i) in subclause (II), by striking “or” after the semicolon;

(ii) by redesignating subclause (III) as subclause (IV);  
(iii) by inserting after subclause (II) the following:

“(III) 1 of whom is a dislocated worker; or”;

and  
(iv) in subclause (IV) (as redesignated by clause (ii)), by striking “12-month” and inserting “24-month”;

(B) in paragraph (1)(B)(i)—  
(i) in subclause (II), by striking “or” after the semicolon;

(ii) by redesignating subclause (III) as subclause (IV);  
(iii) by inserting after subclause (II) the following:

“(III) 1 of whom is a dislocated worker; or”;

and  
(iv) in subclause (IV) (as redesignated by clause (ii)), by striking “12-month” and inserting “24-month”;

(2) in subsection (c)—  
(A) in paragraph (1)—  
(i) in subparagraph (A)—  
(I) in clause (ii), by striking “or” after the semicolon;

(II) by redesignating clause (iii) as clause (iv);  
(III) by inserting after clause (ii) the following:

“(iii) 1 of whom is a dislocated worker; or”;

and  
(IV) in clause (iv) (as redesignated by subclause (II)), by striking “12-month” and inserting “24-month”;

(ii) in subparagraph (B), by striking “\$20,000” and inserting “\$30,000”;

(B) in paragraph (2)—  
(i) in subparagraph (A)—  
(I) in clause (ii), by striking “or” after the semicolon;

(II) by redesignating clause (iii) as clause (iv);  
(III) by inserting after clause (ii) the following:

“(iii) 1 of whom is a dislocated worker; or”;

and  
(IV) in clause (iv) (as redesignated by subclause (II)), by striking “12-month” and inserting “24-month”;

(ii) in subparagraph (B), by striking “\$20,000” and inserting “\$30,000”;

(C) in the flush matter following paragraph (2)(B), by adding at the end the following: “The Secretary shall annually adjust the income level necessary to qualify an applicant for the zero expected family contribution. The income level shall be adjusted according to increases in the Consumer Price Index, as defined in section 478(f).”; and

(3) in subsection (d)—  
(A) by redesignating paragraphs (1) through (6) as subparagraphs (A) through (F), respectively and moving the margins of such subparagraphs 2 ems to the right;

(B) by striking “(d) DEFINITION” and all that follows through “the term” and inserting the following:

“(d) DEFINITIONS.—In this section:

“(1) DISLOCATED WORKER.—The term ‘dislocated worker’ has the meaning given the term in section 101 of the Workforce Investment Act of 1998 (29 U.S.C. 2801).

“(2) MEANS-TESTED FEDERAL BENEFIT PROGRAM.—The term”.

(b) EFFECTIVE DATE.—The amendments made by this section shall be effective on July 1, 2009.

**SEC. 603. DISCRETION OF STUDENT FINANCIAL AID ADMINISTRATORS.**

(a) AMENDMENTS.—The third sentence of section 479A(a) (20 U.S.C. 1087t(a)) is amended—

(1) by inserting “or an independent student” after “family member”;

(2) by inserting “a family member who is a dislocated worker (as defined in section 101 of the Workforce Investment Act of 1998),” before “the number of parents”; and

(3) by inserting “a change in housing status that results in an individual being homeless (as defined in section 103 of the McKinney-Vento Homeless Assistance Act),” after “under section 487.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect on July 1, 2009.

**SEC. 604. DEFINITIONS.**

(a) IN GENERAL.—Section 480 (20 U.S.C. 1087vv) is amended—

(1) in subsection (a)(2)—  
(A) by striking “and no portion” and inserting “no portion”; and

(B) by inserting “and no distribution from any qualified education benefit described in subsection (f)(3) that is not subject to Federal income tax,” after “1986.”;

(2) by striking subsection (b) and inserting the following:

“(b) UNTAXED INCOME AND BENEFITS.—

“(1) The term ‘untaxed income and benefits’ means—

“(A) child support received;

“(B) workman’s compensation;

“(C) veteran’s benefits such as death pension, dependency, and indemnity compensation, but excluding veterans’ education benefits as defined in subsection (c);

“(D) interest on tax-free bonds;

“(E) housing, food, and other allowances (excluding rent subsidies for low-income housing) for military, clergy, and others (including cash payments and cash value of benefits);

“(F) cash support or any money paid on the student’s behalf, except, for dependent students, funds provided by the student’s parents;

“(G) untaxed portion of pensions;

“(H) payments to individual retirement accounts and Keogh accounts excluded from income for Federal income tax purposes; and

“(I) any other untaxed income and benefits, such as Black Lung Benefits, Refugee Assist-

ance, or railroad retirement benefits, or benefits received through participation in employment and training activities under title I of the Workforce Investment Act of 1998 (29 U.S.C. 2801 et seq.).

“(2) The term ‘untaxed income and benefits’ shall not include the amount of additional child tax credit claimed for Federal income tax purposes.”;

(3) in subsection (d)—

(A) by redesignating paragraphs (1), (2), (3) through (6), and (7) as subparagraphs (A), (B), (D) through (G), and (I), respectively, and indenting appropriately;

(B) by striking “The term” and inserting the following:

“(1) DEFINITION.—The term”;

(C) by striking subparagraph (B) (as redesignated by subparagraph (A)) and inserting the following:

“(B) is an orphan, in foster care, or a ward of the court, at any time when the individual is 13 years of age or older;

“(C) is an emancipated minor or is in legal guardianship as determined by a court of competent jurisdiction in the individual’s State of legal residence.”;

(D) in subparagraph (G) (as redesignated by subparagraph (A)), by striking “or” after the semicolon;

(E) by inserting after subparagraph (G) (as redesignated by subparagraph (A)) the following:

“(H) has been verified during the school year in which the application is submitted as either an unaccompanied youth who is a homeless child or youth (as such terms are defined in section 725 of the McKinney-Vento Homeless Assistance Act), or as unaccompanied, at risk of homelessness, and self-supporting, by—  
“(i) a local educational agency homeless liaison, designated pursuant to section 722(g)(1)(J)(ii) of the McKinney-Vento Homeless Assistance Act;

“(ii) the director of a program funded under the Runaway and Homeless Youth Act or a designee of the director;

“(iii) the director of a program funded under subtitle B of title IV of the McKinney-Vento Homeless Assistance Act (relating to emergency shelter grants) or a designee of the director; or

“(iv) a financial aid administrator; or”;

(F) by adding at the end the following:

“(2) SIMPLIFYING THE DEPENDENCY OVERRIDE PROCESS.—A financial aid administrator may make a determination of independence under paragraph (1)(I) based upon a documented determination of independence that was previously made by another financial aid administrator under such paragraph in the same award year.”;

(4) in subsection (e)—

(A) in paragraph (3), by striking “and” after the semicolon;

(B) in paragraph (4), by striking the period at the end and inserting “; and”;

(C) by adding at the end the following:

“(5) special combat pay.”;

(5) in subsection (f), by striking paragraph (3) and inserting the following:

“(3) A qualified education benefit shall be considered an asset of—

“(A) the student if the student is an independent student; or

“(B) the parent if the student is a dependent student, regardless of whether the owner of the account is the student or the parent.”;

(6) in subsection (j)—

(A) in paragraph (2), by inserting “, or a distribution that is not includable in gross income under section 529 of such Code, under another prepaid tuition plan offered by a State, or under a Coverdell education savings account under section 530 of such Code,” after “1986”; and  
(B) by adding at the end the following:

“(4) Notwithstanding paragraph (1), special combat pay shall not be treated as estimated financial assistance for purposes of section 471(3).”; and

(7) by adding at the end the following:

“(n) SPECIAL COMBAT PAY.—The term ‘special combat pay’ means pay received by a member of the Armed Forces because of exposure to a hazardous situation.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall be effective on July 1, 2009.

**TITLE VII—COMPETITIVE LOAN AUCTION PILOT PROGRAM**

**SEC. 701. COMPETITIVE LOAN AUCTION PILOT PROGRAM.**

Title IV (20 U.S.C. 1070 et seq.) is further amended by adding at the end the following:

**“PART I—COMPETITIVE LOAN AUCTION PILOT PROGRAM**

**“SEC. 499. COMPETITIVE LOAN AUCTION PILOT PROGRAM.**

“(a) DEFINITIONS.—In this section:

“(1) ELIGIBLE FEDERAL PLUS LOAN.—The term ‘eligible Federal PLUS Loan’ means a loan described in section 428B made to a parent of a dependent student who is a new borrower on or after July 1, 2009.

“(2) ELIGIBLE LENDER.—The term ‘eligible lender’ has the meaning given the term in section 435.

“(b) PILOT PROGRAM.—The Secretary shall carry out a pilot program under which the Secretary establishes a mechanism for an auction of eligible Federal PLUS Loans in accordance with this subsection. The pilot program shall meet the following requirements:

“(1) PLANNING AND IMPLEMENTATION.—During the period beginning on the date of enactment of this section and ending on June 30, 2009, the Secretary shall plan and implement the pilot program under this subsection. During the planning and implementation, the Secretary shall consult with other Federal agencies with knowledge of, and experience with, auction programs, including the Federal Communication Commission and the Department of the Treasury.

“(2) ORIGINATION AND DISBURSEMENT; APPLICABILITY OF SECTION 428B.—Beginning on July 1, 2009, the Secretary shall arrange for the origination and disbursement of all eligible Federal PLUS Loans in accordance with the provisions of this subsection and the provisions of section 428B that are not inconsistent with this subsection.

“(3) LOAN ORIGINATION MECHANISM.—The Secretary shall establish a loan origination auction mechanism that meets the following requirements:

“(A) AUCTION FOR EACH STATE.—The Secretary administers an auction under this paragraph for each State, under which eligible lenders compete to originate eligible Federal PLUS Loans under this paragraph at all institutions of higher education within such State.

“(B) PREQUALIFICATION PROCESS.—The Secretary establishes a prequalification process for eligible lenders desiring to participate in an auction under this paragraph that contains, at a minimum—

“(i) a set of borrower benefits and servicing requirements each eligible lender shall meet in order to participate in such an auction; and

“(ii) an assessment of each such eligible lender’s capacity, including capital capacity, to participate effectively.

“(C) TIMING AND ORIGINATION.—Each State auction takes place every 2 years, and the eligible lenders with the winning bids for the State are the only eligible lenders permitted to originate eligible Federal PLUS Loans made under this paragraph for the cohort of students at the institutions of higher education within the State until the students graduate from or leave the institutions of higher education.

“(D) BIDS.—Each eligible lender’s bid consists of the amount of the special allowance payment (after the application of section 438(b)(2)(I)(v)) the eligible lender proposes to accept from the Secretary with respect to the eligible Federal PLUS Loans made under this paragraph in lieu of the amount determined under section 438(b)(2)(I).

“(E) MAXIMUM BID.—The maximum bid allowable under this paragraph shall not exceed the amount of the special allowance payable on eligible Federal PLUS Loans made under this paragraph computed under section 438(b)(2)(I) (other than clauses (ii), (iii), (iv), and (v) of such section), except that for purposes of the computation under this subparagraph, section 438(b)(2)(I)(i)(III) shall be applied by substituting ‘1.79 percent’ for ‘2.34 percent’.

“(F) WINNING BIDS.—The winning bids for each State auction shall be the 2 bids containing the lowest and the second lowest proposed special allowance payments, subject to subparagraph (E).

“(G) AGREEMENT WITH SECRETARY.—Each eligible lender having a winning bid under subparagraph (F) enters into an agreement with the Secretary under which the eligible lender—

“(i) agrees to originate eligible Federal PLUS Loans under this paragraph to each borrower who—

“(I) seeks an eligible Federal PLUS Loan under this paragraph to enable a dependent student to attend an institution of higher education within the State;

“(II) is eligible for an eligible Federal PLUS Loan; and

“(III) elects to borrow from the eligible lender; and

“(ii) agrees to accept a special allowance payment (after the application of section 438(b)(2)(I)(v)) from the Secretary with respect to the eligible Federal PLUS Loans originated under clause (i) in the amount proposed in the second lowest winning bid described in subparagraph (F) for the applicable State auction.

“(H) SEALED BIDS; CONFIDENTIALITY.—All bids are sealed and the Secretary keeps the bids confidential, including following the announcement of the winning bids.

“(I) ELIGIBLE LENDER OF LAST RESORT.—

“(i) IN GENERAL.—In the event that there is no winning bid under subparagraph (F), the students at the institutions of higher education within the State that was the subject of the auction shall be served by an eligible lender of last resort, as determined by the Secretary.

“(ii) DETERMINATION OF ELIGIBLE LENDER OF LAST RESORT.—Prior to the start of any auction under this paragraph, eligible lenders that desire to serve as an eligible lender of last resort shall submit an application to the Secretary at such time and in such manner as the Secretary may determine. Such application shall include an assurance that the eligible lender will meet the prequalification requirements described in subparagraph (B).

“(iii) GEOGRAPHIC LOCATION.—The Secretary shall identify an eligible lender of last resort for each State.

“(iv) NOTIFICATION TIMING.—The Secretary shall not identify any eligible lender of last resort until after the announcement of all the winning bids for a State auction for any year.

“(v) MAXIMUM SPECIAL ALLOWANCE.—The Secretary is authorized to set a special allowance payment that shall be payable to a lender of last resort for a State under this subparagraph, which special allowance payment shall be kept confidential, including following the announcement of winning bids. The Secretary shall set such special allowance payment so that it incurs the lowest possible cost to the Federal Government, taking into consideration the lowest bid that was submitted in an auction for such State

and the lowest bid submitted in a similar State, as determined by the Secretary.

“(J) GUARANTEE AGAINST LOSSES.—The Secretary guarantees the eligible Federal PLUS Loans made under this paragraph against losses resulting from the default of a parent borrower in an amount equal to 99 percent of the unpaid principal and interest due on the loan.

“(K) LOAN FEES.—The Secretary shall not collect a loan fee under section 438(d) with respect to an eligible Federal Plus Loan originated under this paragraph.

“(L) CONSOLIDATION.—

“(i) IN GENERAL.—An eligible lender who is permitted to originate eligible Federal PLUS Loans for a borrower under this paragraph shall have the option to consolidate such loans into 1 loan.

“(ii) NOTIFICATION.—In the event a borrower with eligible Federal PLUS Loans made under this paragraph wishes to consolidate the loans, the borrower shall notify the eligible lender who originated the loans under this paragraph.

“(iii) LIMITATION ON ELIGIBLE LENDER OPTION TO CONSOLIDATE.—The option described in clause (i) shall not apply if—

“(I) the borrower includes in the notification in clause (ii) verification of consolidation terms and conditions offered by an eligible lender other than the eligible lender described in clause (i); and

“(II) not later than 10 days after receiving such notification from the borrower, the eligible lender described in clause (i) does not agree to match such terms and conditions, or provide more favorable terms and conditions to such borrower than the offered terms and conditions described in subclause (I).

“(iv) CONSOLIDATION OF ADDITIONAL LOANS.—

If a borrower has a Federal Direct PLUS Loan or a loan made on behalf of a dependent student under section 428B and seeks to consolidate such loan with an eligible Federal PLUS Loan made under this paragraph, then the eligible lender that originated the borrower’s loan under this paragraph may include in the consolidation under this subparagraph a Federal Direct PLUS Loan or a loan made on behalf of a dependent student under section 428B, but only if—

“(I) in the case of a Federal Direct PLUS Loan, the eligible lender agrees, not later than 10 days after the borrower requests such consolidation from the lender, to match the consolidation terms and conditions that would otherwise be available to the borrower if the borrower consolidated such loans in the loan program under part D; or

“(II) in the case of a loan made on behalf of a dependent student under section 428B, the eligible lender agrees, not later than 10 days after the borrower requests such consolidation from the lender, to match the consolidation terms and conditions offered by an eligible lender other than the eligible lender that originated the borrower’s loans under this paragraph.

“(v) SPECIAL ALLOWANCE ON CONSOLIDATION LOANS THAT INCLUDE LOANS MADE UNDER THIS PARAGRAPH.—The applicable special allowance payment for loans consolidated under this paragraph shall be equal to the lesser of—

“(I) the weighted average of the special allowance payment on such loans, except that in calculating such weighted average the Secretary shall exclude any Federal Direct PLUS Loan included in the consolidation; or

“(II) the result of—

“(aa) the average of the bond equivalent rates of the quotes of the 3-month commercial paper (financial) rates in effect for each of the days in such quarter as reported by the Federal Reserve in Publication H-15 (or its successor) for such 3-month period; plus

“(bb) 1.59 percent.

“(vi) INTEREST PAYMENT REBATE FEE.—Any loan under section 428C consolidated under this

paragraph shall not be subject to the interest payment rebate fee under section 428C(f)."

#### TITLE VIII—PARTNERSHIP GRANTS

##### SEC. 801. COLLEGE ACCESS CHALLENGE GRANT PROGRAM.

Title VII (20 U.S.C. 1133 et seq.) is amended by adding at the end the following new part:

#### "PART E—COLLEGE ACCESS CHALLENGE GRANT PROGRAM

##### "SEC. 771. COLLEGE ACCESS CHALLENGE GRANT PROGRAM.

"(a) AUTHORIZATION AND APPROPRIATION.—There are authorized to be appropriated, and there are appropriated, to carry out this section \$66,000,000 for each of the fiscal years 2008 and 2009. The authority to award grants under this section shall expire at the end of fiscal year 2009.

#### "(b) PROGRAM AUTHORIZED.—

"(1) GRANTS AUTHORIZED.—From amounts appropriated under subsection (a), the Secretary shall award grants, from allotments under subsection (c), to States (and to philanthropic organization, as appropriate under paragraph (3)) having applications approved under subsection (d), to enable the State (or philanthropic organization) to pay the Federal share of the costs of carrying out the activities and services described in subsection (f).

#### "(2) FEDERAL SHARE; NON-FEDERAL SHARE.—

"(A) FEDERAL SHARE.—The amount of the Federal share under this section for a fiscal year shall be equal to 2/3 of the costs of the activities and services described in subsection (f) that are carried out under the grant.

"(B) NON-FEDERAL SHARE.—The amount of the non-Federal share under this section shall be equal to 1/3 of the costs of the activities and services described in subsection (f). The non-Federal share may be in cash or in-kind, and may be provided from State resources, contributions from private organizations, or both.

"(3) REDUCTION FOR FAILURE TO PAY NON-FEDERAL SHARE.—If a State fails to provide the full non-Federal share required under this subsection, the Secretary shall reduce the amount of the grant payment under this section proportionately, and may award the proportionate reduction amount of the grant directly to a philanthropic organization, as defined in subsection (i), to carry out this section.

#### "(4) TEMPORARY INELIGIBILITY FOR SUBSEQUENT PAYMENTS.—

"(A) IN GENERAL.—The Secretary shall determine a grantee to be temporarily ineligible to receive a grant payment under this section for a fiscal year if—

"(i) the grantee fails to submit an annual report pursuant to subsection (h) for the preceding fiscal year; or

"(ii) the Secretary determines, based on information in such annual report, that the grantee is not effectively meeting the conditions described under subsection (g) and the goals of the application under subsection (d).

"(B) REINSTATEMENT.—If the Secretary determines that a grantee is ineligible under subparagraph (A), the Secretary may enter into an agreement with the grantee setting forth the terms and conditions under which the grantee may regain eligibility to receive payments under this section.

#### "(c) DETERMINATION OF ALLOTMENT.—

"(1) AMOUNT OF ALLOTMENT.—Subject to paragraph (2), in making grant payments to grantees under this section, the allotment to each grantee for a fiscal year shall be equal to the sum of—

"(A) the amount that bears the same relation to 50 percent of the amount appropriated under subsection (a) for such fiscal year as the number of residents in the State aged 5 through 17 who are living below the poverty line applicable to

the resident's family size (as determined under section 673(2) of the Community Service Block Grant Act) bears to the total number of such residents in all States; and

"(B) the amount that bears the same relation to 50 percent of the amount appropriated under subsection (a) for such fiscal year as the number of residents in the State aged 15 through 44 who are living below the poverty line applicable to the individual's family size (as determined under section 673(2) of the Community Service Block Grant Act) bears to the total number of such residents in all States.

"(2) MINIMUM AMOUNT.—The allotment for each State under this section for a fiscal year shall not be an amount that is less than 0.5 percent of the total amount appropriated under subsection (a) for such fiscal year.

#### "(d) SUBMISSION AND CONTENTS OF APPLICATION.—

"(1) IN GENERAL.—For each fiscal year for which a grantee desires a grant payment under subsection (b), the State agency with jurisdiction over higher education, or another agency designated by the Governor or chief executive of the State to administer the program under this section, or a philanthropic organization, in accordance with subsection (b)(3), shall submit an application to the Secretary at such time, in such manner, and containing the information described in paragraph (2).

"(2) APPLICATION.—An application submitted under paragraph (1) shall include the following:

"(A) A description of the grantee's capacity to administer the grant under this section and report annually to the Secretary on the activities and services described in subsection (f).

"(B) A description of the grantee's plan for using the grant funds to meet the requirements of subsections (f) and (g), including plans for how the grantee will make special efforts to—

"(i) provide such benefits to students in the State that are underrepresented in postsecondary education; or

"(ii) in the case of a philanthropic organization that operates in more than one State, provide benefits to such students in each such State for which the philanthropic organization is receiving grant funds under this section.

"(C) A description of how the grantee will provide or coordinate the provision of the non-Federal share from State resources or private contributions.

#### "(D) A description of—

"(i) the structure that the grantee has in place to administer the activities and services described in subsection (f); or

"(ii) the plan to develop such administrative capacity.

"(e) SUBGRANTS TO NONPROFIT ORGANIZATIONS.—A State receiving a payment under this section may elect to make a subgrant to one or more nonprofit organizations in the State, including an eligible not-for-profit holder (as defined in section 435(p) of the Higher Education Act of 1965, as amended by section 303 of this Act), or a partnership of such organizations, to carry out activities or services described in subsection (f), if the nonprofit organization or partnership—

"(1) was in existence on the day before the date of the enactment of this Act; and

"(2) as of such day, was participating in activities and services related to increasing access to higher education, such as those activities and services described in subsection (f).

#### "(f) ALLOWABLE USES.—

"(1) IN GENERAL.—Subject to paragraph (3), a grantee may use a grant payment under this section only for the following activities and services, pursuant to the conditions under subsection (g):

"(A) Information for students and families regarding—

"(i) the benefits of a postsecondary education;

"(ii) postsecondary education opportunities;

"(iii) planning for postsecondary education; and

"(iv) career preparation.

"(B) Information on financing options for postsecondary education and activities that promote financial literacy and debt management among students and families.

"(C) Outreach activities for students who may be at risk of not enrolling in or completing postsecondary education.

"(D) Assistance in completion of the Free Application for Federal Student Aid or other common financial reporting form under section 483(a) of the Higher Education Act of 1965.

"(E) Need-based grant aid for students.

"(F) Professional development for guidance counselors at middle schools and secondary schools, and financial aid administrators and college admissions counselors at institutions of higher education, to improve such individuals' capacity to assist students and parents with—

"(i) understanding—

"(I) entrance requirements for admission to institutions of higher education; and

"(II) State eligibility requirements for Academic Competitiveness Grants or National SMART Grants under section 401A, and other financial assistance that is dependent upon a student's coursework;

"(ii) applying to institutions of higher education;

"(iii) applying for Federal student financial assistance and other State, local, and private student financial assistance and scholarships;

"(iv) activities that increase students' ability to successfully complete the coursework required for a postsecondary degree, including activities such as tutoring or mentoring; and

"(v) activities to improve secondary school students' preparedness for postsecondary entrance examinations.

"(G) Student loan cancellation or repayment (as applicable), or interest rate reductions, for borrowers who are employed in a high-need geographical area or a high-need profession in the State, as determined by the State.

"(2) PROHIBITED USES.—Funds made available under this section shall not be used to promote any lender's loans.

"(3) USE OF FUNDS FOR ADMINISTRATIVE PURPOSES.—A grantee may use not more than 6 percent of the total amount of the sum of the Federal share provided under this section and the non-Federal share required under this section for administrative purposes relating to the grant under this section.

#### "(g) SPECIAL CONDITIONS.—

"(1) AVAILABILITY TO STUDENTS AND FAMILIES.—A grantee receiving a grant payment under this section shall—

"(A) make the activities and services described in subparagraphs (A) through (F) of subsection (f)(1) that are funded under the payment available to all qualifying students and families in the State;

"(B) allow students and families to participate in the activities and services without regard to—

"(i) the postsecondary institution in which the student enrolls;

"(ii) the type of student loan the student receives;

"(iii) the servicer of such loan; or

"(iv) the student's academic performance;

"(C) not charge any student or parent a fee or additional charge to participate in the activities or services; and

"(D) in the case of an activity providing grant aid, not require a student to meet any condition other than eligibility for Federal financial assistance under title IV of the Higher Education Act of 1965, except as provided for in the loan

cancellation or repayment or interest rate reductions described in subsection (f)(1)(G).

“(2) **PRIORITY.**—A grantee receiving a grant payment under this section shall, in carrying out any activity or service described in subsection (f)(1) with the grant funds, prioritize students and families who are living below the poverty line applicable to the individual’s family size (as determined under section 673(2) of the Community Service Block Grant Act).

“(3) **DISCLOSURES.**—

“(A) **ORGANIZATIONAL DISCLOSURES.**—In the case of a State that has chosen to make a payment to an eligible not-for-profit holder in the State in accordance with subsection (e), the holder shall clearly and prominently indicate the name of the holder and the nature of the holder’s work in connection with any of the activities carried out, or any information or services provided, with such funds.

“(B) **INFORMATIONAL DISCLOSURES.**—Any information about financing options for higher education provided through an activity or service funded under this section shall—

“(i) include information to students and the students’ parents of the availability of Federal, State, local, institutional, and other grants and loans for postsecondary education; and

“(ii) present information on financial assistance for postsecondary education that is not provided under title IV of the Higher Education Act of 1965 in a manner that is clearly distinct from information on student financial assistance under such title.

“(4) **COORDINATION.**—A grantee receiving a grant payment under this section shall attempt to coordinate the activities carried out with the grant payment with any existing activities that are similar to such activities, and with any other entities that support the existing activities in the State.

“(h) **REPORT.**—A grantee receiving a payment under this section shall prepare and submit an annual report to the Secretary on the activities and services carried out under this section, and on the implementation of such activities and services. The report shall include—

“(1) each activity or service that was provided to students and families over the course of the year;

“(2) the cost of providing each activity or service;

“(3) the number, and percentage, if feasible and applicable, of students who received each activity or service; and

“(4) the total contributions from private organizations included in the grantee’s non-Federal share for the fiscal year.

“(i) **DEFINITIONS.**—In this section:

“(1) **PHILANTHROPIC ORGANIZATION.**—The term ‘philanthropic organization’ means a non-profit organization—

“(A) that does not receive funds under title IV of the Higher Education Act of 1965 or under the Elementary and Secondary Education Act of 1965;

“(B) that is not a local educational agency or an institution of higher education;

“(C) that has a demonstrated record of dispersing grant aid to underserved populations to ensure access to, and participation in, higher education;

“(D) that is affiliated with an eligible consortia (as defined in paragraph (2)) to carry out this section; and

“(E) the primary purpose of which is to provide financial aid and support services to students from underrepresented populations to increase the number of such students who enter and remain in college.

“(2) **ELIGIBLE CONSORTIA.**—The term ‘eligible consortia’ means a partnership of 2 or more entities that have agreed to work together to carry out this section that—

“(A) includes—

“(i) a philanthropic organization, which serves as the manager of the consortia;

“(ii) a State that demonstrates a commitment to ensuring the creation of a Statewide system to address the issues of early intervention and financial support for eligible students to enter and remain in college; and

“(iii) at the discretion of the philanthropic organization described in clause (i), additional partners, including other non-profit organizations, government entities (including local municipalities, school districts, cities, and counties), institutions of higher education, and other public or private programs that provide mentoring or outreach programs; and

“(B) conducts activities to assist students with entering and remaining in college, which may include—

“(i) providing need-based grants to students;

“(ii) providing early notification to low-income students of their potential eligibility for Federal financial aid (which may include assisting students and families with filling out FAFSA forms), as well as other financial aid and other support available from the eligible consortia;

“(iii) encouraging increased student participation in higher education through mentoring or outreach programs; and

“(iv) conducting marketing and outreach efforts that are designed to—

“(I) encourage full participation of students in the activities of the consortia that carry out this section; and

“(II) provide the communities impacted by the activities of the consortia with a general knowledge about the efforts of the consortia.

“(3) **GRANTEE.**—The term ‘grantee’ means—

“(A) a State awarded a grant under this section; or

“(B) with respect to such a State that has failed to meet the non-Federal share requirement of subsection (b), a philanthropic organization awarded the proportionate reduction amount of such a grant under subsection (b)(3).”.

**SEC. 802. INVESTMENT IN HISTORICALLY BLACK COLLEGES AND UNIVERSITIES AND MINORITY-SERVING INSTITUTIONS.**

Title IV (20 U.S.C. 1070 et seq.) is further amended by adding after part I (as added by section 701 of this Act) the following new part: “PART J—STRENGTHENING HISTORICALLY BLACK COLLEGES AND UNIVERSITIES AND OTHER MINORITY-SERVING INSTITUTIONS

**“SEC. 499A. INVESTMENT IN HISTORICALLY BLACK COLLEGES AND UNIVERSITIES AND OTHER MINORITY-SERVING INSTITUTIONS.**

“(a) **ELIGIBLE INSTITUTION.**—An institution of higher education is eligible to receive funds from the amounts made available under this section if such institution is—

“(1) a part B institution (as defined in section 322 (20 U.S.C. 1061));

“(2) a Hispanic-serving institution (as defined in section 502 (20 U.S.C. 1101a));

“(3) a Tribal College or University (as defined in section 316 (20 U.S.C. 1059c));

“(4) an Alaska Native-serving institution or a Native Hawaiian-serving institution (as defined in section 317(b) (20 U.S.C. 1059d(b)));

“(5) a Predominantly Black Institution (as defined in subsection (c));

“(6) an Asian American and Native American Pacific Islander-serving institution (as defined in subsection (c)); or

“(7) a Native American-serving nontribal institution (as defined in subsection (c)).

“(b) **NEW INVESTMENT OF FUNDS.**—

“(1) **IN GENERAL.**—There shall be available to the Secretary to carry out this section, from

funds not otherwise appropriated, \$255,000,000 for each of the fiscal years 2008 and 2009. The authority to award grants under this section shall expire at the end of fiscal year 2009.

“(2) **ALLOCATION AND ALLOTMENT.**—

“(A) **IN GENERAL.**—Of the amounts made available under paragraph (1) for each fiscal year—

“(i) \$100,000,000 shall be available for allocation under subparagraph (B);

“(ii) \$100,000,000 shall be available for allocation under subparagraph (C); and

“(iii) \$55,000,000 shall be available for allocation under subparagraph (D).

“(B) **HSI STEM AND ARTICULATION PROGRAMS.**—The amount made available for allocation under this subparagraph by subparagraph (A)(i) for any fiscal year shall be available for Hispanic-serving Institutions for activities described in section 503, with a priority given to applications that propose—

“(i) to increase the number of Hispanic and other low income students attaining degrees in the fields of science, technology, engineering, or mathematics; and

“(ii) to develop model transfer and articulation agreements between 2-year Hispanic-serving institutions and 4-year institutions in such fields.

“(C) **ALLOCATION AND ALLOTMENT HBCUS AND PBIS.**—From the amount made available for allocation under this subparagraph by subparagraph (A)(ii) for any fiscal year—

“(i) 85 percent shall be available to eligible institutions described in subsection (a)(1) and shall be made available as grants under section 323 and allotted among such institutions under section 324, treating such amount, plus the amount appropriated for such fiscal year in a regular or supplemental appropriation Act to carry out part B of title III, as the amount appropriated to carry out part B of title III for purposes of allotments under section 324, for use by such institutions with a priority for—

“(I) activities described in paragraphs (1), (2), (4), (5), and (10) of section 323(a); and

“(II) other activities, consistent with the institution’s comprehensive plan and designed to increase the institution’s capacity to prepare students for careers in the physical or natural sciences, mathematics, computer science or information technology or sciences, engineering, language instruction in the less-commonly taught languages or international affairs, or nursing or allied health professions; and

“(ii) 15 percent shall be available to eligible institutions described in subsection (a)(5) and shall be available for a competitive grant program to award 25 grants of \$600,000 annually for programs in any of the following areas:

“(I) science, technology, engineering, or mathematics (STEM);

“(II) health education;

“(III) internationalization or globalization;

“(IV) teacher preparation; or

“(V) improving educational outcomes of African American males.

“(D) **ALLOCATION AND ALLOTMENT TO OTHER MINORITY-SERVING INSTITUTIONS.**—From the amount made available for allocation under this subparagraph by subparagraph (A)(iii) for any fiscal year—

“(i) \$30,000,000 for such fiscal year shall be available to eligible institutions described in subsection (a)(3) and shall be made available as grants under section 316, treating such \$30,000,000 as part of the amount appropriated for such fiscal year in a regular or supplemental appropriation Act to carry out such section, and using such \$30,000,000 for purposes described in subsection (c) of such section;

“(ii) \$15,000,000 for such fiscal year shall be available to eligible institutions described in subsection (a)(4) and shall be made available as

grants under section 317, treating such \$15,000,000 as part of the amount appropriated for such fiscal year in a regular or supplemental appropriation Act to carry out such section and using such \$15,000,000 for purposes described in subsection (c) of such section;

“(iii) \$5,000,000 for such fiscal year shall be available to eligible institutions described in subsection (a)(6) for activities described in section 311(c); and

“(iv) \$5,000,000 for such fiscal year shall be available to eligible institutions described in subsection (a)(7)—

“(I) to plan, develop, undertake, and carry out activities to improve and expand such institutions’ capacity to serve Native Americans, which may include—

“(aa) the purchase, rental, or lease of scientific or laboratory equipment for educational purposes, including instructional and research purposes;

“(bb) renovation and improvement in classroom, library, laboratory, and other instructional facilities;

“(cc) support of faculty exchanges, faculty development, and faculty fellowships to assist faculty in attaining advanced degrees in the faculty’s field of instruction;

“(dd) curriculum development and academic instruction;

“(ee) the purchase of library books, periodicals, microfilm, and other educational materials;

“(ff) funds and administrative management, and acquisition of equipment for use in strengthening funds management;

“(gg) the joint use of facilities such as laboratories and libraries; and

“(hh) academic tutoring and counseling programs and student support services; and

“(I) to which the Secretary, to the extent possible and consistent with a competitive process under which such grants are awarded, allocates funds under this clause to ensure maximum and equitable distribution among all such eligible institutions.

“(c) DEFINITIONS.—

“(1) ASIAN AMERICAN.—The term ‘Asian American’ has the meaning given the term ‘Asian’ in the Office of Management and Budget’s Standards for Maintaining, Collecting, and Presenting Federal Data on Race and Ethnicity as published on October 30, 1997 (62 Fed. Reg. 58789).

“(2) ASIAN AMERICAN AND NATIVE AMERICAN PACIFIC ISLANDER-SERVING INSTITUTION.—The term ‘Asian American and Native American Pacific Islander-serving institution’ means an institution of higher education that—

“(A) is an eligible institution under section 312(b); and

“(B) at the time of application, has an enrollment of undergraduate students that is at least 10 percent Asian American and Native American Pacific Islander students.

“(3) ENROLLMENT OF NEEDY STUDENTS.—The term ‘enrollment of needy students’ means the enrollment at an institution of higher education with respect to which not less than 50 percent of the undergraduate students enrolled in an academic program leading to a degree—

“(A) in the second fiscal year preceding the fiscal year for which the determination is made, were Federal Pell Grant recipients for such year;

“(B) come from families that receive benefits under a means-tested Federal benefit program (as defined in paragraph (5));

“(C) attended a public or nonprofit private secondary school—

“(i) that is in the school district of a local educational agency that was eligible for assistance under part A of title I of the Elementary and Secondary Education Act of 1965 for any year during which the student attended such secondary school; and

“(ii) which for the purpose of this paragraph and for that year was determined by the Secretary (pursuant to regulations and after consultation with the State educational agency of the State in which the school is located) to be a school in which the enrollment of children counted under a measure of poverty described in section 1113(a)(5) of such Act exceeds 30 percent of the total enrollment of such school; or

“(D) are first-generation college students (as that term is defined in section 402A(g)), and a majority of such first-generation college students are low-income individuals.

“(4) LOW-INCOME INDIVIDUAL.—The term ‘low-income individual’ has the meaning given such term in section 402A(g).

“(5) MEANS-TESTED FEDERAL BENEFIT PROGRAM.—The term ‘means-tested Federal benefit program’ means a program of the Federal Government, other than a program under title IV, in which eligibility for the programs’ benefits or the amount of such benefits are determined on the basis of income or resources of the individual or family seeking the benefit.

“(6) NATIVE AMERICAN.—The term ‘Native American’ means an individual who is of a tribe, people, or culture that is indigenous to the United States.

“(7) NATIVE AMERICAN PACIFIC ISLANDER.—The term ‘Native American Pacific Islander’ means any descendant of the aboriginal people of any island in the Pacific Ocean that is a territory or possession of the United States

“(8) NATIVE AMERICAN-SERVING NONTRIBAL INSTITUTION.—The term ‘Native American-serving nontribal institution’ means an institution of higher education that—

“(A) at the time of application—

“(i) has an enrollment of undergraduate students that is not less than 10 percent Native American students; and

“(ii) is not a Tribal College or University (as defined in section 316); and

“(B) submits to the Secretary such enrollment data as may be necessary to demonstrate that the institution is described in subparagraph (A), along with such other information and data as the Secretary may by regulation require.

“(9) PREDOMINANTLY BLACK INSTITUTION.—The term ‘Predominantly Black institution’ means an institution of higher education that—

“(A) has an enrollment of needy students as defined by paragraph (3);

“(B) has an average educational and general expenditure which is low, per full-time equivalent undergraduate student in comparison with the average educational and general expenditure per full-time equivalent undergraduate student of institutions of higher education that offer similar instruction, except that the Secretary may apply the waiver requirements described in section 392(b) to this subparagraph in the same manner as the Secretary applies the waiver requirements to section 312(b)(1)(B);

“(C) has an enrollment of undergraduate students—

“(i) that is at least 40 percent Black American students;

“(ii) that is at least 1,000 undergraduate students;

“(iii) of which not less than 50 percent of the undergraduate students enrolled at the institution are low-income individuals or first-generation college students (as that term is defined in section 402A(g)); and

“(iv) of which not less than 50 percent of the undergraduate students are enrolled in an educational program leading to a bachelor’s or associate’s degree that the institution is licensed to award by the State in which the institution is located;

“(D) is legally authorized to provide, and provides within the State, an educational program for which the institution of higher education

awards a bachelor’s degree, or in the case of a junior or community college, an associate’s degree;

“(E) is accredited by a nationally recognized accrediting agency or association determined by the Secretary to be a reliable authority as to the quality of training offered, or is, according to such an agency or association, making reasonable progress toward accreditation; and

“(F) is not receiving assistance under part B of title III.”

And the Senate agree to the same.

GEORGE MILLER,  
ROBERT E. ANDREWS,  
BOBBY SCOTT,  
RUBEN HINOJOSA,  
JOHN F. TIERNEY,  
DAVID WU,  
SUSAN A. DAVIS,  
DANNY K. DAVIS,  
TIMOTHY BISHOP,  
MAZIE K. HIRONO,  
JASON ALTMIRE,  
JOHN YARMUTH,  
JOE COURTNEY,  
*Managers on the Part of the House.*

TED KENNEDY,  
CHRIS DODD,  
TOM HARKIN,  
BARBARA A. MIKULSKI,  
JEFF BINGAMAN,  
PATTY MURRAY,  
JACK REED,  
HILLARY RODHAM CLINTON,  
BARACK OBAMA,  
BERNARD SANDERS,  
SHERROD BROWN,  
MICHAEL B. ENZI,  
LAMAR ALEXANDER,  
ORRIN G. HATCH,  
*Managers on the Part of the Senate.*

#### JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 2669), to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

The Senate amendment struck all of the House bill after the enacting clause and inserted a substitute text.

The House recedes from its disagreement to the amendment of the Senate with an amendment that is a substitute for the House bill and the Senate amendment. The differences between the House bill, the Senate amendment, and the substitute agreed to in conference are noted below, except for clerical corrections, conforming changes made necessary by agreements reached by the conferees, and minor drafting and clarifying changes.

#### SECTION 1. SHORT TITLE

The House bill’s short title is the “College Cost Reduction Act.”

The Senate amendment provides that the Act may be cited as the “Higher Education Access Act of 2007” and that, unless otherwise indicated, references in the bill are made to the Higher Education Act of 1965.

The House recedes with an amendment to provide a new short title of the “College Cost Reduction and Access Act.” The Conferees adopt the Senate amendment as amended by the House.

## TITLE I—GRANTS TO STUDENTS IN ATTENDANCE AT INSTITUTIONS OF HIGHER EDUCATION

### SECTION 101. TUITION SENSITIVITY

The House bill (Sec. 101) eliminates the Pell grant “tuition sensitivity” provision that prevents low-income students attending low-cost institutions, such as community colleges, to benefit fully from the Pell Grant. Authorizes and appropriates \$5,000,000 for fiscal year 2008.

The Senate amendment (Sec. 101) also eliminates the Pell grant “tuition sensitivity” provision and authorizes and appropriates \$5,000,000 for fiscal year 2008.

The House and the Senate recede with an amendment to authorize and appropriate \$11,000,000 for fiscal year 2008 to ensure that all eligible students in award year 2007–2008 receive funding. The Conferees concur and adopt the amendment.

### SECTION 102. MANDATORY PELL GRANT INCREASES

The House bill (Sec. 101) authorizes and appropriates new mandatory funding to increase the maximum Pell grant award, above the appropriated level, by: \$200 in 2008–09; \$200 in 2009–10; \$300 in 2010–11; \$500 in 2011–12; and \$500 in 2012 and each subsequent award year.

The Senate amendment (Sec. 102) creates “Promise grants”—a new grant program for low-income, Pell-eligible students to be established in addition to the Pell grant program. Promise grants shall be awarded in the same way Pell grants are awarded, except that they shall be awarded only to students who are already eligible for Pell grants. Grants shall be awarded to those students with the greatest need, as determined under Section 471. Grants awarded under this subsection shall be used to supplement and not supplant other Federal, State and institutional grant funds. The Senate amendment authorizes and appropriates new mandatory funding to increase the maximum Pell grant award, above the appropriated level, by: \$790 in 2008–09; \$890 in 2009–10; \$990 in 2010–11; \$1,090 in 2011–12; and \$1,090 in 2012.

The House and Senate recede with an amendment that provides new mandatory funding for Pell grants and makes the following increases in the Pell maximum under current law:

\$490 in 2008–2009 and 2009–2010;  
\$690 in 2010–2011 and 2011–2012; and  
\$1,090 in 2012–2013.

The Conferees concur and adopt the amendment as proposed by both the House and the Senate. Combined with an appropriated level of \$4,310, as it is in current law, the maximum Pell Grant award will reach \$4,800 in the 2008–2009 academic year, \$4,800 in the 2009–2010 academic year, \$5,000 in the 2010–2011 academic year, \$5,000 in the 2011–2012 academic year, and \$5,400 in the 2012–2013 academic year.

The Conferees intend that in awarding the funds under this section, the Secretary shall determine the universe of students who are eligible to receive a Pell grant, without regard to this section, and award grants under this section only to such students. The Conferees further intend that the allocated funds for all academic years be distributed in the same manner as funds are awarded under the Pell grant program, in accordance with the eligibility determination, needs analysis formula and regulations used for the distribution of Pell grant awards from discretionary funds. The Conferees intend that students who receive a maximum Pell grant under the discretionary maximum award level will be

eligible to receive the maximum award allowed under this section, and students who receive Pell grants that are less than the maximum under the discretionary funding would be eligible to receive grants under this section proportionate to the size of the Pell grant the student received under the discretionary funding level, in accordance with the Pell grant formula.

The Conferees intend that the funding provided in this section be used to supplement, and in no way supplant, current or future discretionary funding for the Pell grant program or increases in such funding.

### SECTION 103. UPWARD BOUND

The House bill (Sec. 412) restricts the Secretary’s use of funds for the purposes of evaluating and selecting participants of the Upward Bound program. The bill also provides an additional \$228 million to restore Upward Bound funding to unfunded programs from the FY07 competition.

The Senate amendment contains no similar provision.

The Senate recedes with an amendment to strike the provision that restricts the Secretary’s use of funds for the purposes of evaluating and selecting participants of the Upward Bound Program. The Conferees adopt the provision in the House bill as amended by the Senate.

### SECTION 104. TEACH GRANTS

The House bill (Sec. 301) creates new TEACH Grants that provide up-front prepaid tuition assistance of \$4,000/year (with a maximum of \$16,000) for high-achieving graduate and undergraduate students who commit to teaching a high-need subject in a high-need school for four years. Bonus grants are provided to students who are enrolled in a qualified teacher education program and teach in a science or mathematics field.

The Senate amendment contains no similar provision.

The Senate recedes with an amendment striking the bonus grants in the House proposal. The Conferees adopt the provision in the House bill as amended by the Senate.

The Conferees intend that the Department of Education may operate this program through a pre-existing office, and does not require the creation of a new office.

## TITLE II—STUDENT LOAN BENEFITS, TERMS, AND CONDITIONS

### SECTION 201. INTEREST RATE REDUCTIONS

The House bill (Sec. 111) reduces interest rates on subsidized Stafford loans for undergraduates to 6.12 percent on July 1, 2008; 5.44 percent on July 1, 2009; 4.76 percent on July 1, 2010; 4.08 percent on July 1, 2011 and 3.4 percent on July 1, 2012.

The Senate amendment contains no similar provision.

The Senate recedes with an amendment, to reduce interest rates on subsidized Stafford loans for undergraduates to 6.0 percent on July 1, 2008; 5.6 percent on July 1, 2009; 4.5 percent on July 1, 2010; and 3.4 percent on July 1, 2011. The Conferees adopt the provision in the House bill as amended by the Senate.

### SECTION 202. STUDENT LOAN DEFERMENT FOR CERTAIN MEMBERS OF THE ARMED FORCES

The Senate amendment (Sec. 202) eliminates a three-year limitation on the period for which certain members of the armed forces may receive deferments on their student loan payments. It allows deferments until 180 days after such member is demobilized. It also provides that such benefits are available regardless of when the student loan was originated. As in current law, members

of the armed forces who qualify for this deferment are limited to those who are serving on active duty or performing qualifying National Guard duty during a war or other military operation in a national emergency.

The House bill contains no similar provision.

The House recedes.

### SECTION 203. INCOME-BASED REPAYMENT

The House bill (Sec. 133) builds on the tenets of the Income Contingent Repayment program by guaranteeing that all borrowers’ loan payments will be limited to 15 percent of their discretionary income, or 15 percent of the amount by which a borrower’s adjusted gross income exceeds 150 percent of the poverty line, divided by 12. Under this section, unpaid interest and principal are capitalized and any outstanding loan balance is forgiven after 20 years of repayment.

In the Senate amendment, unpaid interest on subsidized loans is paid or forgiven by the Secretary and outstanding loan balance is forgiven after 25 years of repayment. The amendment provides that borrowers repaying loans according to income-contingent repayment or income-sensitive repayment plans prior to enactment of this Act shall have the option of continuing to repay under the terms and conditions of those programs as they existed prior to enactment of this Act or may elect to use the income-based repayment plan created by this section.

The House and Senate recede with an amendment adopting the structure of the House proposal, and requiring the Secretary to pay any unpaid interest on subsidized loans for up to three years. The amendment also provides for loan forgiveness of unpaid principal balances after 25 years of repayment in the income-based repayment program. The Conferees adopt the provision as proposed by both the House and the Senate.

### SECTION 204. DEFERRAL OF LOAN REPAYMENT FOLLOWING ACTIVE DUTY

The House bill (Sec. 137) allows active duty members of the armed services, including members of the National Guard or other reserve component of the armed forces who were enrolled in college or left college within six months of deployment to receive extended repayment on loan terms of up to 13 months upon return from active duty.

The Senate amendment contains no similar provision.

The Senate recedes.

### SECTION 205. MAXIMUM REPAYMENT PERIOD

The House bill (Sec. 136) amends provisions concerning the maximum repayment period in the income-contingent repayment program.

The Senate amendment contains no similar provision.

The Senate recedes.

## TITLE III—FEDERAL FAMILY EDUCATION LOAN PROGRAM

### SECTION 301. GUARANTY AGENCY COLLECTION RETENTION

The House bill (Sec. 116) reduces the percentage which guaranty agencies shall be allowed to retain from payments made through collections on defaulted loans from 23 percent to 16 percent.

The Senate amendment (Sec. 302) contains the same provision.

The Conferees adopt the language of the identical provisions in both the House and Senate.

### SECTION 302. ELIMINATION OF EXCEPTIONAL PERFORMER STATUS FOR LENDERS

The House bill (Sec. 114) eliminates the provision that allows lenders designated as

“exceptional performers” to receive 99 percent insurance on defaulted loans if they are in full compliance with due diligence requirements.

The Senate amendment (Sec. 303) also eliminates the provision that allows lenders designated as “exceptional performers.” The Senate amendment makes the change effective October 1, 2007, except that lenders designated as exceptional performers as of that date shall be allowed to continue such designation for the remainder of the year for which the designation was made.

The House recedes.

In a July 26, 2007 report concerning the exceptional performer designation, the Government Accountability Office (GAO) found that the designation has not materially affected loan servicing, and that default claims have not declined as a result. In addition, GAO found that providing an extra 2 percent reimbursement rate for default claims serviced by exceptional performers is not in the fiscal interest of the federal government, because lenders are being paid a premium to perform due diligence activities that are already required of all lenders. Accordingly, GAO recommended that the exceptional performer designation be eliminated. The Conferees concur with the GAO recommendation and adopt the Senate amendment.

#### SEC. 303. REDUCTION OF LENDER INSURANCE PERCENTAGE

The House bill (Sec. 115) reduces the insurance rate from 97 percent to 95 percent of the unpaid principal of such loans.

The Senate amendment (Sec. 301) maintains the level of insurance paid by the Federal government on defaulted loans guaranteed under title IV, currently set at 97 percent.

The House recedes with an amendment to reduce the lender insurance rate in 2013 to 95 percent. The Conferees adopt the Senate amendment as amended by the House.

#### SECTION 304. DEFINITIONS

##### *Economic hardship*

The House bill (Sec. 134) changes the definition of economic hardship to create a uniform definition that applies to all borrowers, based on income less than 150 percent of the poverty level for the borrower's family size.

The Senate amendment (Sec. 304) changes part of the definition of economic hardship to income less than 150 percent of the poverty level for the borrower's family size.

The Senate recedes.

##### *Eligible not-for-profit holder*

The House bill (Sec. 118) defines a not-for-profit holder for the purposes of determining which lenders qualify for the elimination of the origination fee. As such not-for-profit holders are defined as any holder that is a unit of a state or local government or a non-profit private entity; and is not owned in whole or in part by, or controlled, by a for-profit entity.

The Senate amendment (Sec. 304) establishes a definition of eligible not-for-profit holder for the purposes of determining the special allowance payment for which a lender is eligible. Eligible not-for-profit holder means an eligible lender that is a State, or a political subdivision, authority, agency or other instrumentality thereof, or an entity with not-for-profit status under the tax code, or a trustee acting as an eligible lender on behalf of one of these entities; The amendment establishes that no eligible not-for-profit holder shall be owned or controlled, in whole or in part, by a for-profit entity, and that if an eligible not-for-profit holder sells loans on which the Secretary is paying the

higher special allowance payment designated for eligible not-for-profit holders described in Section 305 of the Senate amendment, to a for-profit entity or an entity that is not an eligible not-for-profit holder, such loans shall from the date of sale instead receive the special allowance payment designated for other such lenders, as described in Section 305. The Senate amendment requires that the Secretary promulgate regulations implementing this provision no later than one year after the date of enactment.

The House recedes with an amendment (1) clarifying that an eligible not-for-profit holder will not be considered to be owned or controlled by a for-profit entity if an eligible lender trustee merely holds the loan in trust for the eligible not-for-profit holder and does not receive any benefit from the loan beyond reasonable and customary fees; and (2) specifying that a not-for-profit entity on whose behalf a trustee is acting as an eligible lender will not be deemed owned or controlled by a for-profit entity, as a result of granting a security interest in, or otherwise pledging as collateral, loans or the income from a loan to secure a debt obligation in the operation of the trustee relationship. The amendment also specifies that an eligible not-for-profit holder must have been in operation and serving as an eligible lender on the date of enactment of the College Cost Reduction and Access Act, and that a trustee, in order to be an eligible not-for-profit lender, must be a trustee acting on behalf of such an eligible lender. The amendment specifies that a state may elect to waive this requirement for a new eligible not-for-profit holder determined by the State to be necessary to fill a public purpose, except that a State may not waive any of the requirements related to trustees. The Conferees adopt the Senate amendment as amended by the House.

#### SECTION 305. SPECIAL ALLOWANCES

##### *Reduction of lender special allowance payments*

The House bill (Sec. 113) reduces the special allowance payment rate for lenders, which is currently set for student loans at the Commercial Paper (CP) lending rate plus 1.74 percent while borrowers are in school or in a grace period, and CP plus 2.34 percent while borrowers are in repayment, and is currently set for PLUS loans at CP plus 2.64 percent, and for consolidation loans at CP plus 2.64 percent (less the 1.05 percent annual rebate fee). The House bill reduces these payment rates by 0.55 percentage points (or 55 basis points) for loans held by all lenders and equalizes the special allowance payment rate for Stafford and PLUS loans.

The Senate amendment (Sec. 305) reduces these payments for loans held by for-profit lenders by 0.50 percentage points (or 50 basis points), and by 0.35 percentage points (35 basis points) for loans held by not-for-profit lenders and equalizes the SAP rate for Stafford and PLUS loans.

The House recedes with an amendment that reduces the SAP payments by 40 basis points for non-profit lenders and by 55 basis points for all other lenders. The amendment also equalizes the SAP rate for Stafford and PLUS loans. The Conferees adopt the Senate amendment as amended by the House.

##### *Increased loan fees from lenders*

The House bill (Sec. 118) increases the fee the Secretary shall collect under Section 438(d) of title IV on each loan disbursed from 0.50 percent to 1 percent for certain for-profit lenders. The fee is eliminated for non-profit lenders and small lenders, defined as those that collectively hold the lowest 15 percent of total loan volume.

The Senate amendment (Sec. 305) increases the fee the Secretary shall collect from all lenders under Section 438(d) of title IV on each loan disbursed from 0.50 percent to 1 percent.

The House recedes.

#### SECTION 306. ACCOUNT MAINTENANCE FEES

The House bill (Sec. 117) reduces account maintenance fees from 0.1 percent to 0.06 percent.

The Senate amendment (Sec. 402) changes the method by which account maintenance fees are calculated from a calculation based on the total amount of loan principal to a per-loan basis.

The Senate recedes.

### TITLE IV—LOAN FORGIVENESS

#### SECTION 401. LOAN FORGIVENESS FOR PUBLIC SERVICE EMPLOYEES

The House bill (Sec. 132) amends the current Income-Contingent Repayment program in the Direct Loan program to provide loan forgiveness for public sector employees. The change provides that the Secretary shall forgive the remaining loan balance on a loan under part D of title IV for a borrower who has been employed in a public sector job and has made payments on such loan for a period of ten years.

The Senate amendment (Sec. 401) creates a new loan forgiveness plan for public service employees. The plan provides that the Secretary shall forgive the remaining loan balance for a borrower who has been employed in a public sector job and has made payments on such loan for a period of ten years (which need not be consecutive). Such borrowers shall be eligible to have 1/10 of the remaining loan balance forgiven for each of the ten years in which the borrower earned \$65,000 or less.

The House recedes with an amendment to modify the definition of public service employees and eliminate the \$65,000 income cap.

The Conferees adopt the Senate amendment as amended by the House.

### TITLE V—FEDERAL PERKINS LOANS

#### SECTION 501. DISTRIBUTION OF LATE COLLECTIONS

The House bill (Sec. 141) provides \$100 million per year for the Perkins Loan Federal Contribution program for fiscal years 2008–2012.

The Senate amendment (Sec. 501) postpones the date on which institutions must return late collections on Perkins loans to the Secretary to September 30, 2012.

The House recedes.

### TITLE VI—NEED ANALYSIS

#### SECTION 601. SUPPORT FOR WORKING STUDENTS

The House bill (Sec. 102) includes provisions to increase students' eligibility for student aid, including the Pell grant, through phased-in increases in the Income Protection Allowance for all students. The protected income for unmarried independent students without dependents will be \$6,690 by 2009. For dependent students the protected income will be \$3,750 by 2009. These amounts will increase by 10 percent each year until 2012.

The Senate amendment (Sec. 601) also increases the Income Protection Allowance in the following ways: (1) for dependent students, it increases the amount of the income protection allowance to \$3,750 for the 2009–2010 academic year; \$4,500 for the 2010–2011 academic year; \$5,250 for the 2011–2012 academic year; and \$6,000 for the 2012–2013 academic year; (2) for independent students without dependents other than a spouse, who are single, separated, or married with both spouses enrolled, it increases the amount of

the income protection allowance to \$7,000 for the 2009–2010 academic year; \$7,780 for the 2010–2011 academic year; \$8,550 for the 2011–2012 academic year; and \$9,330 for the 2012–2013 academic year. For independent students without dependents other than a spouse, who are married and whose spouse is not enrolled, it increases the amount of the income protection allowance to \$11,220 for the 2009–2010 academic year; \$12,460 for the 2010–2011 academic year; \$13,710 for the 2011–2012 academic year; and \$14,690 for the 2012–2013 academic year. For independent students with dependents other than a spouse, it increases the amount of the income protection allowance as specified by the tables contained in this section, for a total increase of 50 percent over four years. Under this section, for all students, the income protection allowance reverts to current law after the 2012–2013 academic year.

The House recedes with an amendment to continue the changes beyond the 2012–2013 academic year. The Conferees adopt the Senate amendment as amended by the House.

**SECTION 602. SIMPLIFIED NEEDS TEST AND AUTOMATIC ZERO IMPROVEMENTS**

*Simplified needs test*

The House bill (Sec. 103) extends the time that an individual who has participated in a federal means-tested benefit program can qualify for a simplified needs test to 24 months from 12 months, and allows dislocated workers to be eligible for the simplified application form.

The Senate amendment contains no similar provision.

The Senate recedes.

*Automatic zero*

The House bill (Sec. 103) increases the family income level under which a student is automatically eligible for the maximum Pell grant, or the “auto-zero,” from the current level of \$20,000 to \$30,000 and indexes this level to the Consumer Price Index (CPI).

The Senate amendment (Sec. 602) also increases the family income level under which a student is automatically eligible for the maximum Pell grant to \$30,000.

The Senate recedes.

**SECTION 603. DISCRETION OF STUDENT FINANCIAL AID ADMINISTRATORS**

The House bill (Sec. 104) allows financial aid administrators to use discretion in calculating the expected student or family contribution in cases where a family member is a dislocated worker (as defined in section 101 of the Workforce Investment Act of 1998).

The Senate amendment (Sec. 603) clarifies and expands the conditions under which financial aid administrators may use discretion in calculating the expected student or family contribution to include an independent student's loss of employment or a change in a student's housing status that results in homelessness. The Senate amendment (Sec. 605) authorizes and appropriates \$10,000,000 for fiscal year 2008 to pay for the estimated increased cost in the Pell program for award year 2007–2008 resulting from the amendments made by sections 603 and 604.

Both the House and Senate recede with an amendment to change the effective date to July 1, 2009. The Conferees concur and adopt the amendment as proposed by the House and Senate.

**SECTION 604. DEFINITIONS**

The House bill (Sec. 104) clarifies definitions for dislocated workers and means-tested federal benefits. The House bill amends the provisions concerning untaxed income and benefits in current law. Specifically, the

bill excludes TANF (welfare benefits), Earned Income Tax Credits, and Social Security from the income calculation in the needs analysis. The House bill clarifies the asset calculation in this section of the bill to ensure that 529 plans are counted as the asset of the parent for independent students.

The Senate amendment (Sec. 604) makes changes to the definition of independent student. It expands the definition of independent students to include: individuals in foster care anytime after age 13; emancipated minors or individuals in legal guardianships as determined by an appropriate court in such an individual's State of legal residence; and any individual who has been adequately verified as an unaccompanied youth who is a homeless child or youth, as defined in the McKinney-Vento Homeless Assistance Act. It clarifies that financial aid administrators may make determinations regarding a student's independent status based on a documented determination of independence by another financial aid administrator in the same year.

Both the House and Senate recede with an amendment clarifying that foster students do not lose their independent student status during non-school terms with regard to housing and other benefits. The Conferees concur and adopt the amendment as proposed by the House and Senate.

**TITLE VII—COMPETITIVE LOAN AUCTION PILOT PROGRAM**

**SEC. 701. COMPETITIVE LOAN AUCTION PILOT PROGRAM**

The House bill (Sec. 119) requires a study by the Secretaries of Education and Treasury with the Congressional Budget Office, the Office of Management and Budget, and the Government Accountability Office to identify and select among the best mechanisms for a loan auction.

Based on the information from the study, a pilot program shall be implemented by the Secretary of Education using 10 percent of loan volume under Part B in the first year of the pilot study and 20 percent the second year of the pilot study.

The Senate amendment (Sec. 801) establishes a new competitive loan auction pilot program. The Secretary is directed to carry out a pilot program to establish a mechanism for the auction of all eligible PLUS loans. Such loans are loans made to parents of dependent students. The Secretary shall administer one auction for each state, in which eligible lenders shall compete to originate all eligible PLUS loans at institutions of higher education within the state.

The House recedes.

The Conferees believe this loan auction pilot should be closely evaluated by the Secretary of Education in consultation with the Secretary of Treasury, the Office of Management and Budget, the Congressional Budget Office, and the Comptroller General. Additionally, the Conferees believe the evaluation should consider the extent of the savings generated through the pilot program; the number of lenders participating in the pilot program and the extent to which the pilot program generated competition among lenders; and the effect of transition to and operation of the pilot program on the feasibility of using other market mechanisms to operate the loan programs.

The Conferees intend to include an evaluation of the loan auction and other market mechanisms during reauthorization of the Higher Education Act which we are committed to moving forward in this session.

**TITLE VIII—PARTNERSHIP GRANTS**

**SECTION 801. COLLEGE ACCESS CHALLENGE GRANTS**

The House bill (Sec. 411) establishes “College Access Challenge Grants,” which leverage federal funds to increase the number of students from underserved populations who enter and complete college through matching grants to philanthropic organizations. The federal government will provide a 2 to 1 match for private and other public funds for these purposes. The philanthropic organizations will work with states, institutions of higher education, and local education agencies and other organizations to raise funds and provide outreach and student support programs.

The Senate amendment (Sec. 801) establishes a College Access Partnership Grant program, to make payments to States to assist them in carrying out specified activities to increase college access for low-income students in the state. The federal share of the matching grant is  $\frac{2}{3}$  and the state share is  $\frac{1}{3}$ . Activities may be carried out under this grant by state agencies or not-for-profit organizations that the state designates, including not-for-profit lenders, and must be made available to all qualifying students in the state, with priority given to students and families living below the poverty line. The amendment provides that authority to carry out this section shall expire on September 30, 2009.

The House recedes with an amendment changing the name of the program to “College Access Challenge Grants” and incorporating a House provision allowing philanthropic organizations to apply to the Secretary for a grant in the case where a state does not meet the matching requirements or chooses not to apply for a grant. The Conferees adopt the Senate amendment as amended by the House.

The Conferees intend that states, entities, or organizations providing activities under the College Access Challenge Grants program created by this Act coordinate such activities with existing state partnership programs designed to increase college access, particularly the state's Leveraging Educational Assistance Partnership program (LEAP) under title IV, Part A, Subpart 4, if a state has such a program.

**SECTION 802. INVESTMENT IN HISTORICALLY BLACK COLLEGES AND UNIVERSITIES AND MINORITY SERVING INSTITUTIONS**

The House bill (Sec. 401) provides a total \$500 million over the next five years to the following designated institutions with the following amounts:

\$200 million to Hispanic-Serving Institutions to be distributed to the institutions in the same competitive manner as is done under title V of the Higher Education Act, and for uses under title V with priority to those applications that will increase the number of low-income students attaining degrees in the fields of science, technology, engineering, or math and to applications that develop model transfer articulation agreements.

\$170 million to Historically Black Colleges and Universities to be distributed for use through some of the activities described in section 323(a) of the Higher Education Act including the purchase of laboratory equipment, the funding of instruction, the purchase of materials, and the establishment or enhancement of a teacher education program. Additionally, funds may be used in a manner consistent with the institution's comprehensive plan and designed to increase

the institution's capacity to prepare students for careers in the physical and natural sciences, math, computer science, information technology, engineering, language instruction and other specified areas.

\$30 million to Predominately Black Institutions to award 50 grants of \$600,000 for programs in the fields of science, technology, engineering, health education, teacher education, or programs that improve the educational outcomes of African American males.

\$60 million to Tribal Colleges and Universities to be distributed in the manner that the funds are used under current law in section 316 of the Higher Education Act including the purchase of laboratory equipment, the funding of instruction, the purchase of materials, or the establishment or enhancement of teacher education and outreach programs.

\$30 million to Alaska/Hawaiian Native Institutions to be distributed in the manner that the funds are used under current law in section 317 of the Higher Education Act including the purchase of laboratory equipment, the funding of instruction, the purchase of materials, and the creation of academic tutoring programs.

\$10 million to Asian American and Pacific Islander Institutions to be distributed to institutions as defined in this section, and used in a manner that may include the purchase of laboratory equipment, the funding of instruction, the purchase of materials, and the creation of tutoring programs.

The House bill defines the following for the purposes of distributing funds:

*Predominately Black Institutions* as institutions that have an enrollment of financially needy undergraduate students; an enrollment of undergraduate students at least 40% of whom are Black; and, that has at least 1,000 undergraduate students of whom not less than 50% enrolled at the institution are low-income or first generation and registered in a BA or AA program leading to a degree.

*Asian and Pacific Islander-serving institution* as institutions that have an enrollment of undergraduate students that is at least 10% Asian American and Pacific Islander and has a significant enrollment of financially needy students.

The Senate amendment contains no similar provision.

The Senate recedes with an amendment that \$255 million shall be authorized in each of 2008 and 2009, for a total investment of \$510 million. The amendment adds \$10 million for Native American Serving, Nontribal Institutions to be distributed to institutions as defined in this section, and used in a manner that may include the purchase of laboratory equipment, the funding of instruction, the purchase of materials, and the creation of tutoring programs. The Conferees agree to the House bill as amended by the Senate.

The amendment defines Native American Serving, Nontribal Institutions for the purposes of distributing funds at institutions that have an enrollment of undergraduate students that is at least 10% Native American and is not a Tribal College or University.

These institutions, which serve groups who were historically denied access to postsecondary education because of discrimination, have an important role in higher education. They help to preserve cultural traditions and to ensure a diverse pool of qualified professionals in the nation's economy. At the same time, they offer affordable, high quality college education to thousands of students as

well as provide much needed job training. These institutions also provide crucial support services and add hope to communities that have high rates of poverty and unemployment. Today, a high quality education greatly depends on the technology and resources available to students. The Conferees recognize that HBCUs, HSIs, and other Minority Serving Institutions (MSIs) do not have sufficient financial ability to provide these opportunities and satisfy the unique needs of these schools without Federal assistance.

MSIs have an important role in providing equal educational opportunities to qualified minority students. According to the Institute for Higher Education Policy, approximately 2.3 million students, or about one-third of all African Americans, American Indians/Alaska Natives, and Hispanics in all higher education institutions in the United States and Puerto Rico, were enrolled at HBCUs, HSIs, TCUs, Alaska and Hawaiian Native institutions. These numbers have grown rapidly in recent years—in fact, enrollment at these institutions accelerated by 66 percent from 1995 to 2003, compared to only 20 percent at all postsecondary institutions.

The importance of these unique institutions is underscored by the fact that they provide postsecondary educational opportunities specifically tailored to students who traditionally have been denied access to adequately funded elementary and secondary schools, especially low-income, educationally disadvantaged students. The Conferees believe that this section offers an opportunity to help these institutions fulfill their missions to assist students to meet their educational goals.

#### COMPLIANCE WITH HOUSE RULE XXI

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, this conference report contains no congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(d), 9(e), or 9(f) of rule XXI.

GEORGE MILLER,  
ROBERT E. ANDREWS,  
BOBBY SCOTT,  
RUBEN HINOJOSA,  
JOHN F. TIERNEY,  
DAVID WU,  
SUSAN A. DAVIS,  
DANNY K. DAVIS,  
TIMOTHY BISHOP,  
MAZIE K. HIRONO,  
JASON ALTMIRE,  
JOHN YARMUTH,  
JOE COURTNEY,

*Managers on the Part of the House.*

TED KENNEDY,  
CHRIS DODD,  
TOM HARKIN,  
BARBARA A. MIKULSKI,  
JEFF BINGAMAN,  
PATTY MURRAY,  
JACK REED,  
HILLARY RODHAM CLINTON,  
BARACK OBAMA,  
BERNARD SANDERS,  
SHERROD BROWN,  
MICHAEL B. ENZI,  
LAMAR ALEXANDER,  
ORRIN G. HATCH,

*Managers on the Part of the Senate.*

#### GENERAL LEAVE

Mr. FRANK of Massachusetts. Madam Speaker, I ask unanimous con-

sent that all Members may have 5 legislative days in which to revise and extend their remarks and insert extraneous material on the Native American Housing Assistance and Self-Determination Reauthorization Act of 2007.

The SPEAKER pro tempore (Ms. JACKSON-LEE of Texas). Is there objection to the request of the gentleman from Massachusetts?

There was no objection.

#### NATIVE AMERICAN HOUSING ASSISTANCE AND SELF-DETERMINATION REAUTHORIZATION ACT OF 2007

The SPEAKER pro tempore. Pursuant to House Resolution 633 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the state of the Union for the consideration of the bill, H.R. 2786.

□ 1121

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 2786) to reauthorize the programs for housing assistance for Native Americans, with Mr. HOLDEN in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered read the first time.

The gentleman from Massachusetts (Mr. FRANK) and the gentleman from New Mexico (Mr. PEARCE) each will control 30 minutes.

The Chair recognizes the gentleman from Massachusetts.

Mr. FRANK of Massachusetts. Mr. Chairman, I yield myself such time as I may consume.

This is a reauthorization, and I believe with the initiative of the gentleman from New Mexico, which I hope the House will adopt, will extend the Federal program that responds to the economic needs of the Native Americans. It also has a provision reauthorizing the Native Hawaiian legislation.

The program primarily provides funding, subject, of course, to appropriation, to the recognized tribes for housing. Members will be aware, if they represent areas where the tribes are and if they have visited those areas, that inadequate housing is a serious social problem for many of our Native American residents. And this is a bill that provides money to them to help them meet that need.

Now, the program is changed in three ways: First, as I said, it has not yet been changed but we expect it to be. Our committee has unanimously expressed its support for an amendment that was drafted by the gentleman from New Mexico (Mr. PEARCE), who will be offering it, which creates an economic development program to go along with the housing program, and

we do believe adequate housing and economic development go hand in hand.

Secondly, at the request of the tribes, the Indian Housing Council, we have added in this a provision for a reserve fund and we have also provided funding for a self-determination program. So this bill comes before us strongly supported by the broad range of the tribes and it continues Federal support to help the tribes themselves build housing and will, I hope, also now have a component for economic development.

There is one item of some controversy which I think all of us involved here regret but we cannot ignore. The gentleman from North Carolina will be offering an amendment which says that no funding under this bill, including the housing program and the, I hope to be adopted, economic development program to the one tribe, the Cherokees, who have recently decided that the descendants of the slaves that the tribe had in the 19th century will be excluded from tribal benefits despite a treaty obligation to the contrary, we hope in the end that will never be necessary. In fact, I believe we will see an amendment that will make it clear that the amendment will only apply as long as the tribe maintains that position and there is pending litigation in the tribal court to change it. We hope it is changed. That's, as I see, the only controversy that applies to the program itself. I take it back. I know there will be an amendment to strike the Native Hawaiian program, and we will very vigorously oppose that. We have had that debate before. This is a program that works well, that is overwhelmingly supported in the State of Hawaii, and we believe should be allowed to continue.

Mr. Chairman, I reserve the balance of my time.

Mr. PEARCE. Mr. Chairman, I yield myself such time as I may consume.

I rise to offer support for H.R. 2786, the Native American Housing Assistance and Self-Determination Reauthorization Act.

Chairman FRANK has described it very well. Basically, we are trying to see that the plight of Native Americans in their housing can be improved. It is basically fairly simple.

As home to many Native American tribes, New Mexico sees this problem up close. The lack of standard housing, the availability of substandard housing, the lack of economic development opportunities, the lack of infrastructure such as water and wastewater treatment facilities all continue to plague people who are trying to make the tribal grounds their home and their place of habitation.

So I am pleased to be an original cosponsor of the bill and appreciate the hard work of Representative KILDEE,

Chairman FRANK, and Chairwoman WALTERS in drafting a bill that begins to address these problems.

One of the things that I think is most important is the flexibility and self-determination that begins to work its way into the legislation. Washington has never been the right place to make decisions for either local, State, or tribal governments, and in this bill we begin to send more of that autonomy, to send more of the decision-making power back to the tribes, which I think is an excellent opportunity for them to begin to find their way to self-sufficiency.

We have had one of my good friends come and testify on the bill. That was the president of the Mescalero Apaches, Mark Chino, who came here during the Financial Services Committee's consideration of the bill and gave his insights on why the program is needed. And, again, I would just like to commend each one of the tribal leaders throughout not only New Mexico but throughout this country for really doing their job to begin to see that tribes deal with the problems that face them, not waiting for the Federal Government to come around and not waiting for BIA, not waiting for any of the agencies. And this bill, in its block grant program, begins to do that.

Another one of the significant things of this bill is that it allows tribes to take loans out, to incur indebtedness, to issue bonds in order to get infrastructure on the tribal grounds. I know that the Mescaleros do not have their own wastewater treatment facility. They instead work with the local communities of Ruidoso and Ruidoso Downs to deal with the wastewater treatment. But as tribes across the country are allowed to incur indebtedness for these solutions, then I think that is going to be extraordinarily important.

Some of the tribes have used their housing money, for instance, to go to FEMA where many of the trailers that were bought and put there for Hurricane Katrina victims ended up not being needed or used, and different tribes, which the Mescaleros were, I think, the first in the Nation to go take advantage of some of those trailers, move them into their native grounds. And it represents a significant improvement over what some of the families already had. So we are beginning to see those roots and those seeds of self-determination already make a difference in the lives of Native Americans. And with this reauthorization, we will be able to continue to see those seeds of local progress, local input becoming the way that we do business.

I support the bill and look forward to the discussion.

Mr. Chairman, I reserve the balance of my time.

□ 1130

Mr. FRANK of Massachusetts. Mr. Chairman, there are issues in which a

number of Members of the House are recognized as leaders. There are sometimes issues where one particular Member, by the force of his commitment, by the intellectual powers he brings to bear, by the length of that commitment, really stands out as a leader. And on this particular issue, the issue of Native Americans in general, that is our colleague from Michigan (Mr. KILDEE) dating back from his days in the State legislature in Michigan, when he represented a district with no Native Americans. They named cars in his district after Native Americans, but they're the only ones with those names that lived there. And just out of a concern that America honor its commitment in this area, which we haven't always done, he has been for many years a champion of the cause of Native Americans.

I am delighted to have worked with him on this bill, he is the sponsor of the bill, and I yield him such time as he may consume.

Mr. KILDEE. I thank the gentleman for his kind words.

Mr. Chairman, I rise in strong support of H.R. 2786, a bill to reauthorize the Native American Housing Assistance and Self-Determination Act. I am proud to be the sponsor of this very important legislation.

NAHASDA, enacted in 1996, was the first piece of comprehensive housing legislation directed solely to Native American and Alaskan Native people. It has become the basic program aiding Native Americans in tribal areas with affordable housing development, including homeownership, rehabilitation, infrastructure development, and other affordable housing assistance.

The success of NAHASDA is clear. Since its enactment, thousands of housing units have been constructed or are in development. Despite this record, however, there is still a substantial unmet need for housing units, a need that continues to grow for one of the fastest growing population groups in the country.

This bill, which is based largely upon the recommendations made by the Native American Indian Housing Council, has bipartisan support. I want to thank my colleagues, Chairman BARNEY FRANK and Congresswoman MAXINE WATERS and Mr. PEARCE, who has been a very, very active supporter of this legislation and other legislation affecting our Native Americans.

Its primary objective is to improve housing conditions in Indian country. Building upon the basic framework of NAHASDA, the bill will give tribes greater flexibility in meeting the housing needs of the tribal citizens. To that end, the bill creates a self-determination program which authorizes tribes to set aside 15 percent of its annual NAHASDA grant funding, up to \$1 million, for the acquisition, construction

or rehabilitation of housing. A year before the next NAHASDA reauthorization in 2011, HUD would report to Congress the results of this program.

Among other revisions, the bill will make certain that tribes can compete for Home Investment Partnership Act funds, removes competitive procurement rules and procedures for purchases and goods under \$5,000, makes Federal supply sources through the GSA more accessible to tribes, recognizes tribal preference laws in hiring and contracting for NAHASDA activities, allows tribes to carry over NAHASDA funds to a subsequent grant year, and permits tribes to establish a reserve account up to 20 percent of the tribe's annual NAHASDA grant.

Mr. Chairman, this authorization bill will build upon the success of NAHASDA over the past 11 years by providing more housing development on our Nation's Indian reservations.

I urge my colleagues to support this bill.

Mr. PEARCE. Mr. Chairman, I would compliment the gentleman from Michigan for his work on this legislation. He has been tireless in his support of and the working of the legislation to get it to this point on the floor.

In my district we have several tribes, including Laguna, Acoma, Zuni, Mesquero, Isleta, the Ramah Navajo chapter, Tohajiilee Navajo chapter and the Alamo Navajo chapter, and each are faced with different difficulties. That's the reason that the flexibility is so important that is offered in this legislation.

Flexibility and autonomy are the beginning points, and accountability then is kind of the finishing point. Given the opportunity to solve their own problems, given the resources to solve their problems holds the tribes accountable. And I have not found one that finds this distressing in any way.

Too often I think that the Federal Government has been looked at as the caretaker of entire cultures, and literally that's not possible that the caretaker of the culture has to be the cultural members themselves. We see significant advances and capabilities in these areas. And, again, I am happy to be a part of this particular effort in this particular extension of flexibility and accountability.

Mr. HONDA. Mr. Chairman, I rise today to express my strong support for H.R. 2786, the Native American Housing Assistance and Self-Determination Reauthorization Act of 2007. I was proud to vote in favor of this legislation today.

H.R. 2786 will provide housing assistance for those Native Americans who are impoverished and living in dire conditions. It reauthorizes block grants under the Native American Housing Assistance and Self-Determination Act of 1996 (NAHASDA) on behalf of Indian tribes for carrying out affordable housing activities.

Included in this important legislation is the authorization of the Native Hawaiian Housing

Block Grant and Loan Guarantee Program, which funds infrastructure development and homeownership assistance for Native Hawaiians. The loan guarantee program also helps eligible Native Hawaiian families obtain mortgages. I was proud to vote in favor of this stand alone legislation in July, which was sponsored by my good friend and colleague, Representative NEIL ABERCROMBIE, and I was happy to see it included into H.R. 2786 today.

As a proponent of NAHASDA and the Native American Indian Housing Council (NAIHC), I also sponsored report language in the FY2008 Transportation, Housing and Urban Development Appropriations bill which expects HUD to continue to provide resources to the NAIHC, if authorized. The NAIHC is an excellent program which assists tribes and tribal housing entities to provide culturally relevant, safe, sanitary, and quality affordable housing for Native people in American Indian communities and Alaska Native villages. Its importance must not be underscored, as it is the only national housing organization working on behalf of tribes and tribal housing entities across the United States.

With the passage of H.R. 2786 today, we have taken an important step towards the reauthorization of NAHASDA and NAIHC and to providing this community with the necessary federal assistance to help achieve the American dream of owning a home.

Providing this assistance to Native Americans is in the best interest of our nation. I look forward to continuing to work to advance the cause of Native Americans, as well as the NAIHC.

Mr. BACA. Mr. Chairman, I rise in support of the reauthorization of H.R. 2786, the Native American Housing Assistance and Self-Determination Act (NAHASDA). However, I want to register my strong opposition to two amendments which were accepted during today's floor consideration: the Watt and Boren amendments.

Both of these amendments would prohibit NAHASDA funds from going to the Cherokee Nation of Oklahoma until it fully recognizes all Cherokee Freedmen and their descendants as citizens of the Cherokee Nation. The status of the Freedmen descendants under the 1866 Treaty is a complex legal issue with a long history. Currently, it is being addressed before the Tribal Courts system. I think it would be premature for Congress to intervene before the courts have had a chance to examine the legal issues surrounding this case.

I also believe these amendments would set a bad precedent for the basic constitutional values of due process and the role of the judicial branch in resolving legal disputes.

NAHASDA is intended to provide housing assistance to low-income families on Indian country. These amendments are not only non-germane; they would harm the most vulnerable members of the Nation. I urge my colleagues to wait on the courts to rule on this case before legislating.

Mr. PEARCE. Mr. Chairman, I yield back the balance of my time.

Mr. FRANK of Massachusetts. Mr. Chairman, I also yield back the balance of my time.

The CHAIRMAN. All time for general debate has expired.

Pursuant to the rule, the bill is considered read for amendment under the 5-minute rule.

No amendment to the bill is in order except those printed in the portion of the CONGRESSIONAL RECORD designated for that purpose and pro forma amendments for purpose of debate. Amendments printed in the RECORD may be offered only by the Member who caused it to be printed or his designee and shall be considered read.

AMENDMENT NO. 6 OFFERED BY MR. WATT

Mr. WATT. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 6 offered by Mr. WATT:

Page 3, line 9, strike the quotation marks and the last period.

Page 3, after line 9, insert the following:

“(1) LIMITATION ON USE FOR CHEROKEE NATION.—No funds authorized under this Act, or the amendments made by this Act, or appropriated pursuant to an authorization under this Act or such amendments, shall be expended for the benefit of the Cherokee Nation of Oklahoma until the Cherokee Nation of Oklahoma is in full compliance with the Treaty of 1866 and fully recognizes all Cherokee Freedmen and their descendants as citizens of the Cherokee Nation.”.

The CHAIRMAN. The gentleman from North Carolina is recognized for 5 minutes.

Mr. WATT. Mr. Chairman, I am offering this amendment not proudly, unfortunately, but because of circumstances that have arisen that I will describe briefly and create the context for the amendment.

In 1866, after the Cherokee Nation, which at that time also owned slaves, had gone through tremendous imposition by the United States and forced off of their land, including the people that they owned as slaves, the Cherokee Nation of Oklahoma entered into a treaty with the United States under which it agreed to make not only the Indians who were Cherokees, but their slaves, members of the Cherokee Nation. Unfortunately, in March of 2007, the Cherokee Nation decided that it would, in violation of the 1866 treaty, take action to, in effect, rescind the citizenship of the descendants of the African Americans who had been their slaves, the so-called “Cherokee Freedmen.” That has created a tension between the African American community and the Cherokee Nation, which can best be described as unfortunate because there is so much common heritage there between the Cherokee Nation and African Americans, and common experience. And this has created a divide which we hope will soon be repaired and restored.

I'm in the unique position of understanding both sides of this because I understand when the Cherokee Nation says that in order to be a Cherokee, one has to have some Cherokee blood.

And that is a position that is not a racist position. It is a position of establishing their ancestry, their blood lineage; and I have respect for that.

And I'm in the unique position of having a great-great-grandmother who was a Cherokee. I'm also in the unique position of being an African American and understanding that the fact of what the Cherokee Nation has done would be exactly the same as if the United States of America, having imported black people from Africa and enslaved them, once slavery had ended, had taken the position that slaves could not be citizens of the United States.

So I understand both sides of this argument. And I have tried to walk down the middle of it, but there is no way to reconcile those two positions. And so I reluctantly offer this amendment that would have the effect of denying funds that may be appropriated pursuant to the provisions of this bill, to the authority that is given under this bill, it would deny those funds from the Cherokee Nation of Oklahoma until such time that they recognize the Freedmen as citizens of the Cherokee Nation.

With that, that's the essence of the amendment, and I will yield back the balance of my time.

Mr. PEARCE. Mr. Chairman, I would claim time in opposition, though I may not speak in opposition to the amendment.

The CHAIRMAN. The gentleman from New Mexico is recognized for 5 minutes.

Mr. PEARCE. I thank the chairman and I thank the gentleman for his amendment.

This is the same amendment that was offered to a freestanding piece of legislation that was offered in the Financial Services Committee. At that point, I commended the gentleman, Mr. WATT, for his work on justice, equality and fairness, and recognize that. I also favor loud and extremely clear messages, and this language is that.

My concern on the day that we accepted this amendment as a part of our freestanding bill was that the underlying bill addresses some of the most needy, most impoverished rural areas in our Nation, and I would just hate for some of those areas to be disadvantaged simply because they are caught in this particular fight.

There is pending litigation on the subject. And I wonder if it would not be better for us to let that litigation run its course. There is always opportunity for us, as a freestanding body, to come back and address this issue with legislation if it does not clear up in the court case.

So, again, I compliment the gentleman for the clear and concise message that he is delivering. I am not opposed to the message. In fact, I support the message of justice and fairness and equality, but would continue to wonder out loud if this is the proper vehicle.

Mr. Chairman, I yield back the balance of my time.

AMENDMENT OFFERED BY MR. BOREN TO THE AMENDMENT OFFERED BY MR. WATT

Mr. BOREN. Mr. Chairman, I offer an amendment to the amendment.

The Clerk read as follows:

Amendment offered by Mr. BOREN to the amendment offered by Mr. WATT:

Page 1 of the amendment, line 1, insert "(a)".

Page 1 of the amendment, after line 9, insert the following:

(b) CONGRESSIONAL FINDINGS.—The Congress hereby finds that—

(1) the Cherokee Freedmen have appealed the March 3, 2007, vote of the Cherokee Nation to rescind their tribal membership and it is currently in litigation in tribal courts;

(2) on May 14, 2007, Cherokee Nation District Court Judge John Cripps issued a temporary injunction requiring reinstatement of citizenship for the Cherokee Freedmen, pending appeal of the constitutionality of the March 3, 2007, tribal election rescinding membership; and

(c) EFFECTIVE DATE.—Subsection (a) shall not have any effect—

(1) during the period that the temporary injunction issued on May 14, 2007, and referred to in subsection (b)(2) remains in effect; and

(2) if the Cherokee Freedmen prevail upon final judgment in the pending appeal referred to in subsection (b)(2) regarding rescinding membership or a settlement agreement regarding such appeal is entered into, at any time after entrance of such judgment or such settlement agreement.

Mr. BOREN (during the reading). Mr. Chairman, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The CHAIRMAN. Is there objection to the request of the gentleman from Oklahoma?

There was no objection.

The CHAIRMAN. The gentleman from Oklahoma is recognized for 5 minutes.

Mr. BOREN. Mr. Chairman, I offer this second-degree amendment because, while I respect the efforts of the gentleman from North Carolina to protect the tribal membership and rights of the Cherokee Freedmen, we must consider the fact that this issue is currently being addressed in the tribal court system. Pursuing congressional action before these citizens have their day in court would be acting prematurely.

Earlier this year, the tribal courts approved a stay, which had the effect of reinstating the Freedmen to full citizenship status, including benefits and voting rights. This reinstatement applies to all Freedmen descendants who had previously been citizens and will last until the Cherokee Nation District Court reaches a decision.

Because the Freedmen are current members of the Cherokee Nation, cutting off funding for the Cherokee Nation today would have the effect of cutting benefits to the Freedmen, the very people this amendment attempts to protect.

Mr. Chairman, my amendment would allow the courts to uphold their responsibility in hearing this case and ruling before this disallowment of funding to the Cherokee Nation can be put into place.

In this country, we have judicial processes in place that should be honored before Congress steps in to act. My amendment is a reasonable approach, and I remain committed to protecting the rights of my constituents, the Cherokee Nation members, which currently includes the Freedmen.

My amendment would not end debate on this issue.

□ 1145

After the courts render a decision, Congress can examine this issue if necessary. Congressional action may not be necessary. So let's stop trying to find a legislative solution to a problem that does not currently exist. My amendment allows us to wait on the courts to rule before making a rash decision to cut funding for thousands of my constituents.

Mr. Chairman, I yield back the balance of my time.

Mr. COLE of Oklahoma. Mr. Chairman, I move to strike the last word.

The CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. COLE of Oklahoma. Mr. Chairman, I want to associate myself very much with the remarks that my good friend from Oklahoma (Mr. BOREN) made and certainly will be supporting his secondary amendment.

I also want to tell my good friend from North Carolina that I certainly recognize his motives and his seriousness, because I think it is a serious issue, and I think he is to be commended for approaching it that way, and thoughtfully, and I know he has done so.

But I, too, share the opinion of my friend from Oklahoma that we are acting precipitously here. This is a matter in which, frankly, most of this body is not well informed. There are court cases underway in both the Federal and the tribal systems that ought to be allowed to play out. And if we are going to address this issue, we ought to do so in normal order through the committee fashion.

As Mr. BOREN so ably pointed out, the unintended, and I know unintended, consequences of this amendment would be to actually deny benefits to people that are currently receiving them. And to begin a process, quite frankly, that has profound implications for everybody in Indian Country and for all tribal governments is one we ought to think about, I think, very, very deeply before we embark on it. But, again, that, in no way, leads me to question the motives of my good friend from North Carolina or the seriousness of the issue he raises. I very much accept that.

A final point I want to say on behalf, not on behalf, it is not my place to do that, but certainly I want to recognize that from the Cherokee Nation standpoint, they are the most racially diverse tribe in North America. There are thousands of African American Cherokees. In fact, there is every other race in that particular tribe. They see this as a tribal sovereignty issue. They do not see it as a racial issue. I certainly understand why some of my friends would have a different point of view. But I think, again, the matters involved here are so important and so deep that they deserve full consideration first in the courts and then in an appropriate legislative process in Congress.

Mr. Chairman, I want to conclude by thanking my friend from Oklahoma for arriving at what I think is a very reasonable surmise.

Mr. Chairman, I yield back the balance of my time.

Mr. FRANK of Massachusetts. Mr. Chairman, I move to strike the requisite number of words.

The CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. FRANK of Massachusetts. Mr. Chairman, I agree that the amendment is a useful one, and I support it. The gentleman from Oklahoma, who is a member of the Financial Services Committee, has been a very able advocate for Native Americans on a variety of issues, as well as on others. I think this is an example of his constructive approach. But I do want to take some exception with the reasons for it. And we can do things for somewhat different reasons. I don't think what the gentleman from North Carolina was doing was rash.

In terms of what is best for the tribes, what we are doing here is trying to enforce a treaty. Frankly, I think the tribes have suffered more from violations of treaties than they have been the violators of treaties. I think that, in fact, it is a national embarrassment that this Federal Government has historically been the one that has initiated breaches of treaties and ignored treaties. So I am glad to say this is a sign here, not simply on the merits of including the Freedmen, but a reaffirmation by this Congress that we will hold everybody to those treaties. I do believe by establishing that principle, we will be doing the Native Americans in the end some good, as well.

Beyond that, in terms of timing, I understand this is in the courts. But let's be clear what is in the courts. The issue here is whether a decision taken by the tribe to exclude the Freedmen, I believe, in violation of the treaty should be upheld or not. At any minute, the tribe could resolve this by saying, okay, we will abide by the treaty. So it is not that they need judicial permission to do that. They don't have to await the outcome.

Given all that, I do agree if the court decision, the tribal court as I understand it, upholds the right of the Freedmen, if the current status of the Freedmen is maintained, then the amendment wouldn't be necessary, and, in fact, if that had been the case, the gentleman from North Carolina wouldn't have offered it.

As all the Members have said, this is a very agonizing issue for many of us. None of us wants to be put to this kind of a test. But the principle of adhering to the treaties, I think, governs. The gentleman from Oklahoma has proposed a useful amendment. As I understand it, he cooperated with the gentleman from North Carolina. They worked together on this. And what this says is if the resolution comes either by a court decision that says the Freedmen must be continued as tribal members or by a decision by the Cherokees, and again, they aren't bound by a decision by the court not to do this. They could always do it. So from the standpoint of cutting off, you know, they say when people are in civil contempt they have the keys in their pockets. The Cherokees have the cash here. It is entirely up to them as to whether or not the benefits continue to flow. Nothing in the gentleman from North Carolina's amendment would in any way impede the flow of funds to the Cherokees unless they are found to be by us, I think very clearly, in violation of the treaty.

So if the Cherokees, either because of the tribal court or of their own volition, decide to continue what has been the status quo of the Freedmen, then there is no cutoff. So I do not believe it can fairly be said that this will penalize them. It leaves it in their hands.

Mr. Chairman, I am very pleased that the gentleman from North Carolina and the gentleman from Oklahoma, we have had the cooperation from Members on the other side, I think we have come to as good a resolution to a difficult situation as possible. I hope both amendments are adopted.

Mr. WATT. Mr. Chairman, I move to strike the last word.

The CHAIRMAN. The gentleman from North Carolina is recognized for 5 minutes.

Mr. WATT. Mr. Chairman, I am not going to oppose the amendment to the amendment that I have offered. I do want to make a couple of points. First of all, some question has been raised about the timing of my offering of the underlying amendment. I did not choose the timing of this. This bill is on the floor today. And if my amendment is not on the bill, who knows when there will be another opportunity to deliver this message and to create an impediment pending the outcome of the litigation.

So I am perfectly content with the current status of the events in the sense that the court has said to the

Cherokee Nation in a temporary injunction that you cannot exclude the Freedmen from the Cherokee Nation. As long as that court order stays in effect, I consider that we are at the result, which is the appropriate result. But if by chance 6 months down the road, 3 months down the road, 2 months down the road, a contrary set of circumstances exist, either the court withdraws its temporary restraining order or rules in a way that I don't think with any kind of justification it can rule against the Cherokee Freedmen, then this language will be in the bill and would appropriately have been put in the bill today. I can't come back 6 months from now and put it in the bill that is passed today.

So I didn't choose the timing of this. I am having to do this in the time frame that this bill is moving. So in a sense, the gentleman from Oklahoma (Mr. BOREN) has served a very useful purpose here to basically codify everyone's agreement that as long as the court retains the status quo, allows Cherokee Freedmen to be citizens of the Cherokee Nation, that is an appropriate outcome for the case. And if that ceases to be the case, then this language would then take effect in the bill.

Mr. Chairman, for that I think we are indebted to Mr. BOREN for clarifying that. I appreciate him and will not oppose the amendment.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Oklahoma (Mr. BOREN) to the amendment offered by the gentleman from North Carolina (Mr. WATT).

The amendment to the amendment was agreed to.

The CHAIRMAN. The question is on the amendment offered by the gentleman from North Carolina (Mr. WATT), as amended.

The amendment, as amended, was agreed to.

AMENDMENT NO. 3 OFFERED BY MR. PEARCE

Mr. PEARCE. Mr. Chairman, I have an amendment at the desk.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 3 offered by Mr. PEARCE:

At the end of the bill, add the following new section:

**SEC. 9. DEMONSTRATION PROGRAM FOR GUARANTEED LOANS TO FINANCE TRIBAL COMMUNITY AND ECONOMIC DEVELOPMENT ACTIVITIES.**

(a) AUTHORITY.—To the extent or in such amounts as are provided in appropriation Acts, the Secretary of Housing and Urban Development (in this section referred to as the "Secretary") may, subject to the limitations of this section and upon such terms and conditions as the Secretary may prescribe, guarantee and make commitments to guarantee, the notes and obligations issued by Indian tribes or tribally designated housing entities (as such term is defined in section 4 of the Native American Housing Assistance and

Self-Determination Act of 1996 (25 U.S.C. 4103) with tribal approval, for the purposes of financing activities, carried out on Indian reservations and in other Indian areas, that under the first sentence of section 108(a) of the Housing and Community Development Act of 1974 are eligible for financing with notes and other obligations guaranteed pursuant to such section 108.

(b) **LOW-INCOME BENEFIT REQUIREMENT.**—Not less than 70 percent of the aggregate funds received by an Indian tribe or tribally designated housing entity as a result of a guarantee under this section shall be used for the support of activities that benefit low-income Indian families (as such term is defined for purposes of the Native American Housing Assistance and Self-Determination Act of 1996) on Indian reservations and other Indian areas.

(c) **FINANCIAL SOUNDNESS.**—The Secretary shall establish underwriting criteria for guarantees under this section, including fees for such guarantees, as may be necessary to ensure that the program under this section for such guarantees is financially sound. Such fees shall be established in amounts that are sufficient, but do not exceed the minimum amounts necessary, to maintain a negative credit subsidy for such program, as determined based upon risk to the Federal Government under such underwriting requirements.

(d) **TERMS OF OBLIGATIONS.**—Notes or other obligations guaranteed pursuant to this section shall be in such form and denominations, have such maturities, and be subject to such conditions as may be prescribed by regulations issued by the Secretary. The Secretary may not deny a guarantee under this section on the basis of the proposed repayment period for the note or other obligation, unless the period is more than 20 years or the Secretary determines that the period causes the guarantee to constitute an unacceptable financial risk.

(e) **LIMITATION ON PERCENTAGE.**—A guarantee made under this section shall guarantee repayment of 95 percent of the unpaid principal and interest due on the notes or other obligations guaranteed.

(f) **SECURITY AND REPAYMENT.**—

(1) **REQUIREMENTS ON ISSUER.**—To ensure the repayment of notes or other obligations and charges incurred under this section and as a condition for receiving such guarantees, the Secretary shall require the Indian tribe or housing entity issuing such notes or obligations to—

(A) enter into a contract, in a form acceptable to the Secretary, for repayment of notes or other obligations guaranteed under this section;

(B) demonstrate that the extent of such issuance and guarantee under this section is within the financial capacity of the tribe; and

(C) furnish, at the discretion of the Secretary, such security as may be deemed appropriate by the Secretary in making such guarantees, including increments in local tax receipts generated by the activities assisted by a guarantee under this section or disposition proceeds from the sale of land or rehabilitated property, except that such security may not include any grant amounts received or for which the issuer may be eligible under title I of the Native American Housing Assistance and Self-Determination Act of 1996.

(2) **FULL FAITH AND CREDIT.**—The full faith and credit of the United States is pledged to the payment of all guarantees made under this section. Any such guarantee made by

the Secretary shall be conclusive evidence of the eligibility of the obligations for such guarantee with respect to principal and interest, and the validity of any such guarantee so made shall be incontestable in the hands of a holder of the guaranteed obligations.

(g) **TRAINING AND INFORMATION.**—The Secretary, in cooperation with Indian tribes and tribally designated housing entities, shall carry out training and information activities with respect to the guarantee program under this section.

(h) **LIMITATIONS ON AMOUNT OF GUARANTEES.**—

(1) **AGGREGATE FISCAL YEAR LIMITATION.**—Notwithstanding any other provision of law and subject only to the absence of qualified applicants or proposed activities and to the authority provided in this section, to the extent approved or provided in appropriations Acts, the Secretary may enter into commitments to guarantee notes and obligations under this section with an aggregate principal amount not to exceed \$200,000,000 for each of fiscal years 2008 through 2012.

(2) **AUTHORIZATION OF APPROPRIATIONS FOR CREDIT SUBSIDY.**—There are authorized to be appropriated to cover the costs (as such term is defined in section 502 of the Congressional Budget Act of 1974) of guarantees under this section such sums as may be necessary for each of fiscal years 2008 through 2012.

(3) **AGGREGATE OUTSTANDING LIMITATION.**—The total amount of outstanding obligations guaranteed on a cumulative basis by the Secretary pursuant to this section shall not at any time exceed \$1,000,000,000 or such higher amount as may be authorized to be appropriated for this section for any fiscal year.

(4) **FISCAL YEAR LIMITATIONS ON TRIBES.**—The Secretary shall monitor the use of guarantees under this section by Indian tribes. If the Secretary finds that 50 percent of the aggregate guarantee authority under paragraph (3) has been committed, the Secretary may—

(A) impose limitations on the amount of guarantees pursuant to this section that any one Indian tribe may receive in any fiscal year of \$25,000,000; or

(B) request the enactment of legislation increasing the aggregate outstanding limitation on guarantees under this section.

(i) **REPORT.**—Not later than the expiration of the 4-year period beginning on the date of the enactment of this Act, the Secretary shall submit a report to the Congress regarding the utilization of the authority under this section by Indian tribes and tribally designated housing entities, identifying the extent of such utilization and the types of projects and activities financed using such authority and analyzing the effectiveness of such utilization in carrying out the purposes of this section.

(j) **TERMINATION.**—The authority of the Secretary under this section to make new guarantees for notes and obligations shall terminate on October 1, 2012.

The **CHAIRMAN.** The gentleman from New Mexico is recognized for 5 minutes.

Mr. **PEARCE.** Mr. Chairman, I rise today to offer this amendment to H.R. 2786, the Native American Housing Assistance and Self-Determination Reauthorization Act of 2007. While NAHASDA continues the great practice of giving tribes more flexibility to develop housing, I believe that we can do more.

We all know that economic development and infrastructure needs are

acute in Indian Country. My amendment allows Native Americans to receive the same opportunity for economic development that States, cities and other units of local government across the United States enjoy without an increase in direct appropriations.

Representative RENZI from Arizona, a good friend, has similar stand-alone legislation, the Tribal Economic Development and Infrastructure Support Act of 2007. I appreciate his hard work on this important issue.

Currently, communities that receive direct funding from the Community Development Block Grant program may borrow or issue bonded debt for up to five times their actual CDBG allocation. This is the section 108 loan guarantee program and it encourages economic development, housing rehabilitation, public facilities, and large-scale physical development projects.

Title 6 of NAHASDA is similar to the section 108 statute and allows tribes to borrow or issue bonded debt up to five times their annual NAHASDA allocation for housing purposes only. The title VI program has been underutilized in part because the eligible projects are limited to low-income activities that do not generate sufficient income to pay back these loans.

□ 1200

My amendment gives to tribes the same access to vital economic and infrastructure resources that non-tribal communities currently use.

Specifically, my amendment authorizes a demonstration program administered by the Department of Housing and Urban Development to provide for guarantees to loans for housing-related economic infrastructure and development on tribal lands. The demonstration project embodied in this bill will build not only better neighborhoods, but also build the economic infrastructure to support those communities, especially in our most rural and impoverished sections of America. The demonstration program is limited, so that at least half of the title VI program authority will remain exclusively for housing.

Also, in order to be approved by the Secretary, an applicant must demonstrate that 70 percent of the benefit of the proposed projects will go to the low-income Indian families on Indian reservations and other tribal areas. This is similar to the CDBG program which requires that 70 percent of a project's benefit be for low- and moderate-income families. Nothing in this amendment changes the use of appropriated funds, but it will encourage private money from banks or bond investors to be used for economic development purposes.

In June, I visited the Pueblo of Zuni, where it rained and snowed, leaving standing, muddy water throughout the community. Most of the streets in the

historic plaza do not have gutters to control water runoff, nor do the roofs of most houses have the gutters. The water began to flow and residents were literally surrounding their homes with bath towels to absorb the melting snow and to prevent their homes from being flooded. This is an example where NAHASDA dollars should be eligible for infrastructure to help these low-income families build gutters in their neighborhoods and protect their homes.

My amendment will help Native Americans build stronger, better communities all across America by encouraging economic development. I believe this is the right step to help Indian Country build and improve their communities.

I hope that you will join me in supporting this important amendment.

Mr. Chairman, I yield back the balance of my time.

Mr. FRANK of Massachusetts. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN (Mr. COSTA). The gentleman is recognized for 5 minutes.

Mr. FRANK of Massachusetts. Mr. Chairman, I want to express my strong support for the amendment and my appreciation and admiration for the gentleman from New Mexico. This is a very important piece of this.

We try to do this in our committee increasingly. We tried to do it with regard to the recovery from the hurricane as well. It is housing and economic development. They are both necessary, and they go together. If you don't have decent housing that is affordable, you are going to have a hard time filling the jobs. But if you don't have economic development, then housing without it is somewhat sterile.

The gentleman from New Mexico has come up with a very thoughtful approach here. It is very logical to make this part of this program. There was some original talk about it being separate, but I think from the standpoint of making sure this survives all the way through the process, it is better to link the two, because the underlying housing program is going to expire and, frankly, putting them together this way gives us more assurance that it will ultimately be signed and not caught up in some unrelated controversy.

So both procedurally and substantively, the gentleman from New Mexico has made the right choices, and I join in hoping the amendment is adopted.

The Acting CHAIRMAN. The question is on the amendment offered by the gentleman from New Mexico (Mr. PEARCE).

The amendment was agreed to.

Ms. HERSETH SANDLIN. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman from South Dakota is recognized for 5 minutes.

Ms. HERSETH SANDLIN. Mr. Chairman, I want to thank the distinguished gentleman from Massachusetts, Chairman FRANK, for his leadership in advancing the reauthorization of this important act, and the distinguished gentleman from Michigan, Mr. KILDEE, for introducing the legislation to do so.

Like many Members of this body, I have the honor of representing a significant Native American population in my district. In fact, South Dakota is home to nine Lakota, Dakota and Nakota Sioux tribes, each of them adding an immeasurable contribution to our State's rich and varied cultural landscape.

Tragically, however, many reservation communities in South Dakota and across the country suffer from extreme poverty. This poverty manifests itself in many challenges, including access to adequate health care, education, and, as we are discussing today, housing.

Indeed, tribal leaders and tribal housing officials from across the State of South Dakota report a consistent and urgent message: there is a desperate need for more and better housing in Indian Country, and we owe it to the elders, children and their families to help do more to fulfill this most basic of needs.

Historically, there has been inadequate funding provided for housing programs and unnecessary obstacles to growth. This has led to situations, such as on the Pine Ridge Reservation, home to the Oglala Sioux tribe in southwest South Dakota, where it is not uncommon to have 25 individuals or more living in one housing unit.

It is worth noting that in my State and many Northern Plains States, temperatures can reach negative 25 degrees Fahrenheit or colder in the winter. Yet there remain barriers to accessing Native American Housing Grant funds which, if removed, would help families in Indian Country to improve their living situations.

So I urge strong support of H.R. 2786, which would reauthorize, clarify and improve the Native American Housing Assistance Self-Determination Act, and help ensure that all Americans, including the first Americans, have fair and equal access to adequate housing, a basic necessity of life.

Mr. Chairman, I yield back the balance of my time.

AMENDMENT NO. 7 OFFERED BY MR. WESTMORELAND

Mr. WESTMORELAND. Mr. Chairman, I offer an amendment.

The Acting CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 7 offered by Mr. WESTMORELAND:

Page 18, strike lines 1 through 6.

The Acting CHAIRMAN. The gentleman from Georgia is recognized for 5 minutes.

Mr. WESTMORELAND. Mr. Chairman, as I listen to the debate on this bill, and I agree with the majority of this bill, I heard the word "tribe" used over and over, and I think that was the intent of this, for Native American tribes to be recognized and be given the housing assistance and also the infrastructure assistance and all the things that they need. And I think it is very important that we recognize exactly who these tribes are.

What this amendment does, it strikes the section about the Native Hawaiians. Native Hawaiians share none of the unique characteristics possessed by recognized tribes in this country. Native Hawaiians never exercised sovereignty over Hawaiian lands or lived as a separate, distinct, racially exclusive community. All Hawaiians were subject to the same monarch in the late 1800s, regardless of race.

Native Hawaiians have never exercised inherent sovereignty as a native indigenous people, and our Constitution seeks to eliminate racial separation, not promote it. How can we promote equality while separating our people?

Tribes seeking recognition after statehood must adhere to a process established by the Federal Government. To be formally recognized, a tribe must demonstrate it has operated as a sovereign entity for the past century, was a separate and distinct community, and had a preexisting political organization. The Native Hawaiian people cannot meet these criteria.

The time for Native Hawaiians to establish themselves as an Indian tribe has since passed. When Hawaii was considering statehood in 1959, there was no push to establish a tribe. In fact, 94 percent of the people in 1959 supported statehood with no mention of being a tribe.

The Supreme Court ruled in 2000 in Rice that Native Hawaiians are an ethnic group and that it is illegal to give anyone preferential treatment on account of their membership in that group. It is unconstitutional to give one ethnic group a special preference over another ethnic group, and the oath of office that we took was to uphold the Constitution.

Therefore, I think it is appropriate, and I would ask all Members, to vote to take the Native Hawaiians out of this very important bill.

Mr. Chairman, I yield back the balance of my time.

Ms. HIRONO. Mr. Chairman, I rise in opposition to the amendment.

The Acting CHAIRMAN. The gentleman from Hawaii is recognized for 5 minutes.

Ms. HIRONO. Mr. Chairman, I rise in strong opposition to the amendment offered by Mr. WESTMORELAND to eliminate section 811 of H.R. 2786 which reauthorizes the Native Hawaiian Housing Block Grant and Loan Guarantee programs.

This block grant is used to carry out affordable housing activities for Native Hawaiian families who are eligible to reside on Hawaiian homelands which were established in trust by the United States in 1921 under the Hawaiian Homes Commission Act.

Due to a variety of factors, including lack of program funding, only 8,000 individuals currently hold leases and reside on Hawaiian homelands. Approximately 23,650 remain on a waiting list, and many of our elderly, our kupuna, have died waiting to achieve the dream of homeownership.

This block grant supports the dreams of homeownership for Native Hawaiians, not just in Hawaii, but across our Nation, as 2,712 Hawaiian homeland applicants currently reside outside of Hawaii. In fact, 21 Native Hawaiians who live in Georgia, the home State of the author of this amendment, have applied for this very program he has not once, but twice, tried to eliminate.

Many of you may remember that this past July the gentleman from Georgia offered an amendment that would eliminate funding for the Native Hawaiian Housing Block Grant program in the fiscal year 2008 Transportation-Treasury-Housing appropriations bill. This body rejected that amendment in a bipartisan vote of 116 yeas to 307 nays.

These amendments are really just the latest in a pattern of challenge to programs that focus on benefiting American Indians, Alaska Natives, and Native Hawaiian people. An earlier failed challenge to the previously uncontroversial Native American Housing Act, H.R. 835, was the first apparent salvo against Native American programs. Then there was an attempt to strike funds for Alaska Native and Native Hawaiian Serving Institutions in the fiscal year 2008 Department of Labor, Health and Human Services and Education appropriations bill.

These actions raise the concern that all programs benefiting indigenous people will be subjected to attack.

Like other indigenous groups, such as American Indians and Alaskan Natives, Native Hawaiians have a special trust relationship with the United States. It has been well settled that Congress has clear plenary power to fulfill its obligations to indigenous people who once had sovereign governing entities before the establishment of the United States and whose lands are currently within the borders of the United States.

Like American Indians and Alaska Natives, Native Hawaiians suffered the loss of their sovereignty and their lands to the United States. Congress has an obligation to Native Hawaiians, whose sovereign government was overthrown with the aid of the United States military under the direction of the U.S. minister.

Congress has demonstrated this special relationship by enacting over 150

laws specifically benefiting Native Hawaiians since 1900. None of the laws Congress has enacted benefiting Native Hawaiians have ever been successfully challenged as unconstitutional.

The U.S. Supreme Court decision of *Rice v. Cayetano* has been bandied about today by supporters of this amendment. I was a member of the Cayetano administration as Lieutenant Governor in Hawaii and sat in the court when arguments in the *Rice* case were heard. It may interest some of you to know that one of the lawyers arguing for the State of Hawaii's case was John Roberts, who is now Chief Justice of the Supreme Court.

Nothing in the *Rice* decision holds that programs that benefit Native Hawaiians are unconstitutional. The majority decision did not call into question the trust relationship between the United States Government and Native Hawaiian people. It did not strike down the Office of Hawaiian Affairs or any other program benefiting Native Hawaiians as unconstitutional.

America has a moral and legal obligation to support programs that provide housing, education and other important services for Native Hawaiians. Helping Native Hawaiians achieve and advance is in the best interests of all of the people of our Nation.

I would like to add that it is totally inaccurate and an insult to the Native Hawaiians that they are characterized as not having had a sovereign government. They certainly did.

In closing, I ask that my colleagues join me once again in fighting these unconscionable attacks and vote "no" on the Westmoreland amendment.

Mr. FRANK of Massachusetts. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. FRANK of Massachusetts. Mr. Chairman, to begin with, I implore Members of the House not to give in to this effort to invoke judicial activism, to cancel the vote of the people's elected Representative.

My friends on the Republican side are very selective in their denunciation of judicial activism. From time to time, they complain, if the courts uphold some fundamental constitutional right, that our ability as elected officials to make public policy has been trifled with. Here the shoe is very much on the other foot, and I think the foot on which the shoe is in the mouth.

This is an effort to overrule the overwhelming decision of the people of Hawaii through their elected officials to create these programs. There are few things in Hawaii that are as broadly supported as this housing program.

There are controversial aspects of some of what goes on in Hawaii. We are aware of none here. This has been fiercely defended by everyone who is representing Hawaii who has been here

since I have been here, and this Congress is voting on it.

What are we told? What is the argument? Well, the Supreme Court doesn't think you should do that. What happened to the objection to judicial activism? What happened to the will of the people?

In fact, as the gentlewoman from Hawaii has pointed out, there is no clear-cut Supreme Court decision here. There is room for us to make choices. But I am struck at the ease with which some of my conservative colleagues invoke this principle of popular rule against judicial activism in such a selective fashion.

This harms no one. This isn't excluding anyone from anything. It is providing housing for people who need it. The gentlewoman from Hawaii has given a very good explanation of the history.

I do not understand, Mr. Chairman. This is a fairly small program affecting a fairly small number of people in Hawaii. It is overwhelmingly supported by the people of Hawaii.

Mr. Chairman, what motivates Members of this house to get up and interfere with the arrangements that the people of Hawaii have arrived at? What drives them? What angers them that the arrangement has been reached that says this to the Native Hawaiians? And no one disputes the history that our friend from Hawaii has given. The United States came in and overthrew the government. That is very well documented.

What drives people at this point to continue to battle against this effort to help these Native Hawaiians and to invoke the courts to say we don't care what the votes were in Hawaii. We don't care about an overwhelming vote in the U.S. House.

This is a very reasonable effort by the polity of Hawaii, the Native Hawaiians and others, to meet a very real need. No one is saying the program is badly run. No one is saying it is corrupt. No one is saying it is unnecessary.

□ 1215

There is some hyper-abstract, ideological objection to people reaching out to their fellow residents in need. And while it is overwhelmingly supported, what we have is an ideological objection, the nature of which I cannot understand. No one has told me what harm is done by this. I don't understand who this hurts. But somehow, people are motivated to attack this program which helps this particular, fairly small minority of people. And then, absent any rational arguments in my judgment, they invoke the principle of judicial supremacy, which they so often scorn in other contexts. I hope this amendment is defeated.

Mr. KING of Iowa. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. KING of Iowa. Mr. Chairman, I rise in support of this amendment brought by the gentleman from Georgia (Mr. WESTMORELAND).

Perhaps I will work backwards through this from what I have heard during this debate. One of them would be the decision that was made in *Rice v. Cayetano* in the year 2000 that Native Hawaiians are an ethnic group and that it is unconstitutional and in violation of the Civil Rights Act to provide special protected status and privileges to people based upon their ethnicity. To raise that issue as an argument here on the floor isn't railing against judicial activism. To bring an amendment here to the floor of the United States Congress and ask the people's House to provide a majority vote on whether or not to authorize funds to go to Native Hawaiians, it isn't a conflict with judicial activism; to the contrary, it calls upon the people through their elected representative to make that decision. I think it is very consistent with our Constitution. It isn't railing against judicial activism; it simply recognizes the case and recognizes the Constitution.

With regard to Chief Justice Roberts making the argument in favor of the Hawaiian side of this argument, if my recollection is correct, and I believe it is, that was then private sector attorney John Roberts who made that decision who was under the employment of people who had hired him to make the best argument he could make. But I don't remember him saying he had won the argument. So we know that when attorneys are in private practice, they take on clients and they do the best job they can of making that argument. The attorneys that argued in *Rice v. Cayetano*, the prevailing side was the side of the Constitution and the side of the people.

I have represented two reservations now for 11 years in either the Iowa Senate or the United States Congress. I have had good relations with the people there on the reservations in my district, and it echoes across the Missouri River into Nebraska. I am not without some sense of experience and sensitivity when it comes to these issues that have to do with tribes, reservations and ethnicity.

But I am concerned about a consistent and constant effort to balkanize America, to encourage Americans to divide themselves into groups and identify themselves based upon their ethnicity and the national origin of their ancestors.

I listen and I hear there are 2,100 Native Hawaiians living in Georgia. Why can't we just call them Georgians? Why can't we call them Americans? Why can't we, as the voice of the people, encourage each other to remember our history and remember the legacy and

remember the cultures that come, but focus on being Americans and erase the lines between us rather than drawing continually brighter and brighter lines, further balkanizing America, encouraging people to gather together as ethnicities in enclaves.

And I am going to be one who will be, if the day comes that this Hawaiian legislation, the big bill comes to this floor, I will be opposing it as well, Mr. Chairman, because that divides Americans and it sets a new standard that has not been set and that is recognizing ethnicities as tribes. If that happens, any ethnicity that can gain the political leverage to gain a majority vote here on the floor of Congress, here in the House and in the Senate, can then be raised to the same level that we have set aside for Native Americans that we are dealing with here in this bill.

So this slipped in. This authorization slipped in in the year 2000 without a lot of opposition. I agree with the gentledady's position there. It should have been opposed. I think it was a mistake by Congress, and it brought about a \$9 million appropriation in 2007. It is probably a \$25 million appropriation obligation through about the year 2012.

This is where we draw the line. This is where we have to take the stand on what is really the Constitution and what is right. Ethnicities can't be granted special status.

I yield to the gentleman from Georgia (Mr. WESTMORELAND).

Mr. WESTMORELAND. I thank my friend from Iowa for yielding.

Let me say that the chairman of the committee mentioned the overwhelming vote on an amendment, or the gentledady from Hawaii did. I remind the House that on Wednesday, March 21, H.R. 835, the Hawaiian Homeownership Act of 2007, was defeated in this House. So I wanted to bring that to the attention of everybody.

The gentleman from Iowa said \$25 million over the 4 years, and it is actually about \$50 million. You know, I will be glad to work with the chairman of the committee or the delegation from Hawaii if they want to let Congress pass something to make them a recognized tribe, but they are not a recognized tribe.

All the discussion I have heard today, everything in this bill is about tribes, recognized tribes by this country. So I just ask that you support the amendment and then we will work out any problems that we can after that.

Mr. ABERCROMBIE. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman from Hawaii is recognized for 5 minutes.

Mr. ABERCROMBIE. Mr. Chairman, once again I find myself on the floor wishing that I had an opportunity to perhaps discuss the issue that is raised

in the amendment. I wish really honestly that the courtesies would be extended on this to one another, not just on this issue but on any issue where it affects individuals.

Let me explain for a moment if I can to you and some others who may be listening in, Mr. Chairman. Here is a list of votes on Native issues. There are 52 Members, 52 Members who have tribes in their districts, some multiple. Some of them are Republican Members who are sponsors of this bill. Each of them has unique questions and problems that have to be dealt with. It goes to Republicans, it goes to Democratic districts.

I find it distressing that this is becoming more and more a partisan issue for some folks in the Republican Conference. I can't comprehend it exactly.

As I say, here is 52. Here are some of the votes that were taken, Minority-Serving Institutions, Digital and Wireless Technology Opportunity Act, 59 votes against it all from Members of the Republican Conference.

Motion to amend the Small Business Act to expand and improve assistance provided by small business development centers to Indian tribe members, Alaskan Natives and Native Hawaiians, 73 members of the Republican Conference. I am not quite sure why this is happening.

I don't understand why Native issues and issues having to do with indigenous people and minorities find now an increasing number in the Republican Conference who are voting "no" on it. I wish we could get a dialogue established in some way to try and understand why Native people are being attacked.

In this particular instance, Mr. Chairman, I bring to your attention and the Members' attention the Admission Act that brought Hawaii into the Union. The Admission Act requires that we address questions such as those in the present bill that is before us.

Now if someone wants to attack the Admission Act, I suggest they go to court and do that. All we are doing here and all that is being requested in this bill that is before us is that which is required of us by law in order to accomplish the task at hand. If someone is opposed, and I invite once again the Members here who have this amendment, why attack us? Why attack our people for trying to implement the law? Attack the law. Change the law if that is what you want to do, if that is what you think is necessary.

We have 200,000 acres set aside for the betterment of Native Hawaiians. That is what the law says we are supposed to do. That is what the Admission Act which brought us into the United States says is required of us.

I can quote: Any such lands income, therefore, shall be held by the said State as a public trust for the support of the public schools and other public

educational institutions and for the betterment of the conditions of Native Hawaiians for the development of farm and home ownership, as widespread a basis as possible, and for making public improvements and provisions of lands for public use.

That is what the Admission Act says we are supposed to do, for the betterment of Native Hawaiians. That is what this is about.

If one is opposed to that for everybody, for all of the tribes and so on, I guess we can take it up with the other Members and so on. I don't know. But I don't think here on the floor in any bill that is a consequence of trying to fulfill our obligations constitutionally is the way to go about it. Take it to court. Put in a bill to do that, but don't hurt us today.

Mr. FRANK of Massachusetts. Mr. Chairman, will the gentleman yield?

Mr. ABERCROMBIE. I yield to the gentleman from Massachusetts.

Mr. FRANK of Massachusetts. I just want to give a little more information than we got in the last intervention from the gentleman from Georgia.

He disappointed me when he decided to inform us that the bill had been defeated in March. Yes, it was defeated. It was "defeated" by a vote of 272 "yes" and 150 "no." It lost because it required two-thirds.

But I must say, Mr. Chairman, to refer to a bill having been defeated to refute the notion that it was widely supported and to neglect to mention that in fact it got a 122-vote majority and simply failed by 10 votes to get two-thirds, is a very incomplete reporting of the facts.

The Acting CHAIRMAN. The question is on the amendment offered by the gentleman from Georgia (Mr. WESTMORELAND).

The question was taken; and the Acting Chairman announced that the noes appeared to have it.

Mr. WESTMORELAND. Mr. Chairman, I demand a recorded vote.

The Acting CHAIRMAN. Pursuant to clause 6 of rule XVIII, further proceedings on the amendment offered by the gentleman from Georgia will be postponed.

AMENDMENT NO. 2 OFFERED BY MR. KING OF IOWA

Mr. KING of Iowa. Mr. Chairman, I offer an amendment.

The Acting CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 2 offered by Mr. KING of Iowa:

At the end of the bill, add the following new section:

**SEC. 9. LIMITATION ON USE OF FUNDS.**

No amounts made available pursuant to any authorization of appropriations under this Act, or under the amendments made by this Act, may be used to employ workers described in section 274A(h)(3) of the Immigration and Nationality Act (8 U.S.C. 1324a(h)(3)).

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. KING of Iowa. Mr. Chairman, this amendment is one that everybody in this body has seen before. It is an amendment that I brought to a number of the appropriations bills, and at least three times has been adopted by a bipartisan effort. In fact, I don't believe it has come to a recorded vote at any time.

What it does is it limits the use of the funds that might be authorized by this bill. It says no amounts made available pursuant to any authorization of appropriations under this act or under the amendments made by this act may be used to employ workers described in section 274A of the Immigration and Nationality Act.

What this amendment does is it ensures that as funds are appropriated under this authorization, that they will not be used to hire people that cannot lawfully work in the United States. That would include those who are here illegally and those who are here legally without work authorization.

I would point out that our Federal Government, by the statistics that have been produced by the inspector general of the Social Security Administration is likely, and I say "likely," I don't think they say "likely," the largest employer of nonauthorized workers in the United States.

We issued millions of Social Security numbers over the years going back into the 1990s to people who were not authorized to work but they needed a Social Security number for one reason or another, a list of benefits which I also don't agree with nor comprehend. We slowed that down dramatically, and I don't know that that practice continues to exist.

□ 1230

But those Social Security numbers have been used to gain employment and to gain employment with the Federal agencies. They monitored seven Federal agencies, seven State agencies and three local governments; and out of that came a number that about 44 percent of those non-work Social Security numbers had been used to gain employment. Even though those cards will say on them non-work, and even if you run the numbers through the Social Security Administration database, they all come back and say not authorized to work, we still have those people working for government at all levels and especially the Federal Government.

And so if we are ever to clean up our act, if we're ever to compel private employers to no longer hire those who are illegally present in the United States, the least we can do is ensure that the employees of government are lawful employees.

And so this amendment says that none of these funds that are authorized

may be used to hire those people who are not legal to work in the United States. This would include illegal aliens. It would include non-work Social Security numbers, and to give a broader definition of this, those that are here on student visas without authorization to work, those who are here on visitors visas, those kind of lawfully present as well as unlawfully present people are not authorized to work in the United States. These funds would be prohibited from being utilized for that purpose.

This is a step down the path, I believe, Mr. Chairman, that we need to continue to take. We have a consensus that we need to turn up the pressure on employers. Well, government's the largest employer, and in fact, all of government in the United States has over 21 million employees. Out of 300 million people, over 21 million employees, and of those 21 million employees, a significant number are those that are not authorized to work in the United States. That means that whatever they might be doing, under this act they should be lawful employees.

They can use the basic pilot program which now we call e-verify and run those Social Security numbers through there. I've sat and run it myself. It's pretty easy. The longest delay I could create by giving it a confusing message was 6 seconds. It's instantaneous analysis.

We also need the Social Security Administration to run their database against the Department of Homeland Security's database. They would flush out most of these non-work Social Security numbers. The administration has to have conviction on this issue. This is a way to bring them towards more conviction on this issue. They've been reluctant.

I would urge adoption of this amendment. This is something that, again, three times has passed this floor, and it's something I believe that's common sense that the American people strongly support, and I would urge its adoption.

Mr. ABERCROMBIE. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman from Hawaii is recognized for 5 minutes.

Mr. ABERCROMBIE. Mr. Chairman, I have a New Yorker cartoon that I have pasted to the wall of my office to try to remind me of my position in life and sometimes the irony of history.

It pictures some Native Americans in tribal garb standing on a promontory gazing out on a bay in which a ship, strangely akin to the Mayflower, appears to be sitting. And some people in a boat wearing kind of quaint hats and cloaks with breeches seem to be rowing into shore. And the one Native American says to the other, Doesn't look like they have their documentation in order to me.

Now, I don't know if that is anything other than perhaps mildly amusing, but perhaps it does make a point. I'm not sure that we're in any position to say to Native American tribes in this country that everybody ought to have their documentation in order. I wonder if those of us who are proposing that have our documentation in order.

I yield back the balance of my time. Mr. FRANK of Massachusetts. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. FRANK of Massachusetts. Mr. Chairman, as I understand this amendment, it is to make illegal what is already illegal, and since it was offered I guess to the appropriations bill, it is to make apparently for the second time illegal what is already illegal, but the gentleman from Iowa explains why it is necessary.

It is that as we approach the next to the last year of an 8-year term for President Bush, his administration is still unable and apparently, according to the gentleman, unwilling to enforce that law.

The gentleman says the Federal Government, headed of course by President Bush, is the largest employer of people who are here illegally and not able to work; and he says that they lack conviction.

Mr. Chairman, I'm prepared to take on various responsibilities as chairman of the committee. Defending the President against the gentleman from Iowa is not one of the things I'm prepared to do today.

The gentleman from Iowa believes it's important for us for the third time to pass a law that he said the administration wouldn't enforce. I suppose the House could do that. I don't see any reason to think that they're going to enforce it any more this time than the other two times it was binding.

The Acting CHAIRMAN. The question is on the amendment offered by the gentleman from Iowa (Mr. KING).

The question was taken; and the Acting Chairman announced that the noes appeared to have it.

Mr. KING of Iowa. Mr. Chairman, I demand a recorded vote.

The Acting CHAIRMAN. Pursuant to clause 6 of rule XVIII, further proceedings on the amendment offered by the gentleman from Iowa will be postponed.

AMENDMENT NO. 5 OFFERED BY MR. PRICE OF GEORGIA

Mr. PRICE of Georgia. Mr. Chairman, I offer an amendment.

The Acting CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 5 offered by Mr. PRICE of Georgia:

At the end of the bill, add the following new section:

SEC. 9. REQUIREMENT OF OFFSETS.

(a) IN GENERAL.—No authorization of appropriations made by this Act, or by the amendments made by this Act, or any other provision of this Act that results in costs to the Federal Government, shall be effective except to the extent that this Act, or the amendments made by this Act, provide for offsetting decreases in spending of the Federal Government, such that the net effect of this Act and such amendments does not either increase the Federal deficit or reduce the Federal surplus.

(b) DEFINITIONS.—In this subsection, the terms "deficit" and "surplus" have the meanings given such terms in the Congressional Budget and Impoundment Control Act of 1974 (2 U.S.C. 621 et seq.).

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. PRICE of Georgia. Mr. Chairman, I rise to offer this commonsense amendment to H.R. 2786.

This bill, as you know, would reauthorize the Native American and Native Hawaiian Block Grant programs, and the CBO, the Congressional Budget Office, estimates that appropriation of the amounts necessary to implement this bill will cost approximately \$2.2 billion over the 2008–2012 period of this reauthorization.

This bill originally was authorized, or passed, in 1996 and then reauthorized in 2002, and the reorganization of the system of Federal housing assistance to Native Americans was accomplished by eliminating several separate programs of assistance and replacing them with a single block grant program.

In addition to simplifying the process of providing housing assistance, the purpose of this is to provide Federal assistance for Indian tribes in a manner that recognizes the right of Indian self-determination and tribal self-government.

Now, Mr. Chairman, equally as important I would suggest is fiscal responsibility. We've all come back from a month in our districts, working and listening to our constituents, and I heard repeatedly from my constituents that they continue to appeal to us to be more fiscally responsible. Many of my colleagues on our side of the aisle have attempted to offer amendments and bring about that kind of fiscal responsibility. This is another one of those amendments.

This amendment will not prohibit funds from being spent on this program, but it will protect taxpayers by applying the principle of pay-as-you-go to the spending that's authorized by this legislation by requiring that any new spending as a result of this legislation must have a specific offset before the legislation can take effect.

Now, if there is to be a taxpayer subsidy, as good stewards of the American hard-earned taxpayer money, we should provide a specific spending decrease to offset any new spending that would be required by this legislation.

To be sure, this is important legislation, and I want to commend Congress-

man PEARCE for his hard work on the legislation, ensuring its consideration on the floor. It's a testament to his hard work that he does every day for his constituents back home.

But fiscal responsibility isn't something that we ought to just trump out during campaigns. We heard a lot about it during the last campaign; but I would suggest, Mr. Chairman, that it is way past time that we act in this responsible manner.

I encourage my colleagues to support this amendment for PAYGO for authorization of the appropriations that will come as a result of this bill, and I ask for a "yes" vote on the amendment.

Mr. FRANK of Massachusetts. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. FRANK of Massachusetts. Mr. Chairman, this is an amendment that does not make a great deal of sense, even in its own terms.

First of all, the PAYGO principle applies in the appropriations process. Authorizations are authorizations. The Appropriations Committee balances the various authorizations. Nothing is committed to be spent by this bill.

What it says, however, is really quite striking. It says no authorization or appropriation shall be effective except to the extent that this act or the amendments made by this act provide for offsetting decreases. In other words, if you thought that it was important to provide housing for the Native Americans who live in such desperate straits in so many places and make up for that elsewhere in the Federal budget, you couldn't do that.

This says if you want to help the housing needs of American Indians, then you better reduce housing somewhere else. For the disabled? For the elderly? It does not allow for there to be offsetting decreases elsewhere.

Mr. PRICE of Georgia. Mr. Chairman, will the gentleman yield?

Mr. FRANK of Massachusetts. I yield to the gentleman from Georgia.

Mr. PRICE of Georgia. I appreciate the gentleman yielding.

This language was taken directly from your side's PAYGO language in the rule. So what I'm attempting to do is to try to provide individuals with something which they hopefully have seen before. This is the PAYGO language from the PAYGO rules.

Mr. FRANK of Massachusetts. Well, I will take back my time to say the gentleman has just stood up and said, look, I don't understand this language; I just borrowed it from you. Well, don't borrow things if you don't know how to use them. I mean, don't lend your car to someone who can't drive.

The fact is that the gentleman apparently didn't understand the implications of what he borrowed because the way this goes now, PAYGO in general

has broader application. In this particular case, what it says is within this act. So if you want to spend more money on Indian housing, you have to in the same act, under this act, find offsets elsewhere. This is an example of how he misunderstands the process.

I would also say by the way there's a selectively to this because we don't get this amendment on every spending bill. Maybe it was offered on some of the other bills, the Ag bill, the space authorization. I don't see it all the time. I didn't see it on the Defense bill. Are we going to get this on the Iraq supplemental? I mean, I don't know how much we're going to spend here, but whatever we spend here, we spend in about, what, a week in the Iraq supplemental. I don't see it coming there. Somehow this becomes particularly important when we are trying to help people in dire straits; but even there, it's not logical.

Nothing in here will break PAYGO. PAYGO applies in an overall basis at the appropriations process.

If the gentleman wants me to yield, I'll be glad to yield.

Mr. PRICE of Georgia. I appreciate the gentleman yielding again.

The amendment's pretty simple. It says that if we're going to spend more money out of this Congress for this appropriation that we ought to find money elsewhere to make certain that we're not taking more hard-earned taxpayer money—

Mr. FRANK of Massachusetts. No, that's not what it says.

Mr. PRICE of Georgia. That's exactly what it says, precisely what it says.

Mr. FRANK of Massachusetts. I will take back my time to say the gentleman hasn't read his amendment. Here's what it says: to the extent that this act or the amendments made by this act provide for offsetting decreases in spending of the Federal Government.

Now, the rules of the House are such that you could not here offset other programs. You have germaneness rules. So under the terms of this amendment, you would have to make reductions in this same act subject to the same act.

Mr. PRICE of Georgia. Will the gentleman yield?

Mr. FRANK of Massachusetts. No, because the gentleman keeps repeating his error.

The fact is that PAYGO applies in a broader context. That's the problem. If you want to do PAYGO, you want to be able to say at the appropriations process, we'll shut this down here and we will increase it there.

Again, as I said, it's very selectively applied. The amendment does not have any real effect on PAYGO, except if it were adopted it would apparently require us in this very bill, in which we authorize more money for Indian housing, to reduce, I don't know, Indian housing or something else because it's internal to this.

You couldn't say that a Mars space shot was wrong or that we're spending too much money in the farm bill. It would be internal to this act. That's the problem with taking the general PAYGO principle and trying to microapply it.

The fact is that the Indian housing program is a very important one. To single this out for this kind of restrictive approach beyond the general PAYGO principle would victimize people who are very much in need. So I hope the amendment is defeated.

□ 1245

Mr. KING of Iowa. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. KING of Iowa. Mr. Chairman, I rise in support of the Price amendment.

One of the things I wanted to speak to was the list that was read to us earlier about Native American issues that show growing numbers of Republicans that voted "no" on appropriations or authorizations for Native American issues, the 50-some that went to 70-some that was presented by the gentleman from Hawaii, whose judgment and opinion and spirit and personality certainly I appreciate here. I make nothing but complimentary comments with regard to that.

But I would submit that voting "no" on a bill that increases spending or expands authorization and considering that to be somehow a vote against a Native American tribe or against an ethnicity, protecting the American taxpayers and protecting the Constitution is a vote for Americans. That's what we have to be first. That was a point I made earlier.

I just wanted to have that opportunity to speak to that issue, that voting "no" on appropriations and authorizations because they have something in their title that sounds good that has to do with our collective national history or heritage doesn't mean that it's against the descendants of the ones that earned that reputation.

What it does mean is that we defend the Constitution, we defend the appropriations process, the taxpayer, fiscal responsibility and PAYGO. That's what I am standing here now and endorsing, promoting and asking adoption of the Price amendment because it defends PAYGO.

I yield to the gentleman from Georgia.

Mr. PRICE of Georgia. I thank the gentleman from Iowa and I appreciate his support.

Mr. Chairman, I appreciate the vigor with which the other side opposes this amendment, because I think it sets up a clear distinction. The vigor and the enthusiasm with which they oppose responsible spending is clear. It's clear to us. It will be made clear to the Amer-

ican people repeatedly over the next number of months, and then the American people will decide.

The enthusiasm that the gentleman has voiced in opposition to this, which clearly states that if any new spending, any increase in spending occurs because of this bill, then there must be offsets elsewhere. The gentleman clearly knows, the gentleman clearly knows the rules are germane. This requires that that's the way this be written, clearly.

We can start at this point being fiscally responsible, or we can never start. But it's clear that what we desire and my colleagues desire to do is to begin that fiscally responsible move now and support this amendment.

Mr. KING of Iowa. I thank the gentleman from Georgia. Again, Mr. Chairman, I rise in support of the Price amendment and PAYGO.

PAYGO often, in this Congress, includes finding new ways to collect revenue from people that didn't owe it before. That was never my idea of PAYGO. My idea of PAYGO was we would limit our spending to stay within the constraints of the revenue stream that's coming in.

So the day is going to come when the American taxpayers rise up. They understand what's going on here. They are seeing that a lot of the effort to ignore PAYGO is resulting in increased taxes and increasing the revenue stream of the United States at the expense of our businesses.

We know that businesses don't pay taxes. It's the consumers that pay taxes, businesses tack the tax onto the retail prices.

We need to slow down this appetite for spending. We need to slow down this appetite for expanding authorizations and appropriations and the services of the Federal Government. You can go with one of two equations, and one of those equations is government can be all and do all and become the complete nanny state, or you can ask for more personal responsibility. That means less government, it also means less taxes, and the bottom line is, more freedom.

The Price amendment endorses PAYGO, holds us to those guidelines that we have agreed to here, and, in the end, it yields more freedom, more personal responsibility and less tax burden.

I urge adoption of the Price amendment.

Mr. Chairman, I yield back the balance of my time.

Mr. KILDEE. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman from Michigan is recognized for 5 minutes.

Mr. KILDEE. I yield to the gentleman from Massachusetts.

Mr. FRANK of Massachusetts. I thank the gentleman.

The gentleman from Georgia misunderstands my view.

What I want is fiscal discipline. What I object to is the very selective application of that to people who are in need. The gentleman from Iowa says we are going to restore freedom.

I don't think the freedom of Navajo children that live in inadequate housing is something worth defending. I am especially struck by the fact that we are about to ask the President to spend tens of billions more where we spent hundreds of billions in the war in Iraq.

I offered an amendment a year ago to restrict spending on a manned space shot to Mars. I lost on the floor of this House.

I don't know how every Member voted. I do know a majority of the Republican Party voted against me because the President wanted to send a man to Mars.

I voted against the Agriculture bill. I voted for an amendment that would have cut the spending there. But to be accused of being careless with the taxpayers' money by people who have supported this enormous corruption-ridden expenditure of hundreds of billions in Iraq is like being called silly by the Three Stooges.

Now, back to the gentleman from Georgia. He says well, don't blame me. The gentleman says he just borrowed the amendment from other people. It's germane to its rules. The gentleman could be more creative than that. Here's the point. This is why you don't do the PAYGO in this restrictive fashion program by program, selectively by program by program.

When you like a program that spends a lot of money, in some areas you don't do it. If you don't like the program, you do it, and you claim it's just the neutral principle of fiscal responsibility. But PAYGO is sensibly applied over the whole budget, over the whole appropriations process. You can say, you know, we need more in the environmental area, we need more in the housing area, we need more in the transportation area. Let's reduce it in the manned space shot to Mars.

The way this is written, the only way you could have this pass and be valid would be if you cut within this program. The gentleman says, well, those are the rules of germaneness. Yes, that's why you do PAYGO on a broader scale.

To say you can only do Indian housing if you cut other things that are germane to this bill is precisely to shield the manned space shot to Mars, it's to shield expensive military spending, it's to shield cotton subsidies beyond what ought to be, and then say, you know what, if you're going to interfere with the freedom of these Navajo children to live in squalor, then we're going to have to make you cut back on money elsewhere.

I thank the gentleman for yielding.

Mr. KILDEE. Mr. Chairman, I yield back the balance of my time.

Mr. ABERCROMBIE. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman from Hawaii is recognized for 5 minutes.

Mr. ABERCROMBIE. Just a couple of notes. My good friend from Iowa was complimentary to me, and I am appreciative of that. I want to indicate to him, perhaps he misunderstood my intention in citing just a couple of instances where the vote was taken by himself and others with regard to minorities, with regard to Native Alaskans and tribal members and Native Hawaiians.

The reason that I cited it was not because I was trying to look for something for them that they did not deserve or would not prove useful to them, but let me explain why I cited them, because I thought it was undermining the principles that were cited by our friend from Georgia and our friend from Iowa, initiative, working yourself up the economic and social ladder of success.

Take the two bills. First, the Minority Serving Institutional Digital and Wireless Technology Opportunity Act. If you go into the bill itself, what it is is to try to assist in the areas where minorities are at issue, with trying to increase their capacity to do business, to increase their abilities to deal with wireless technology, digital technology today, as the keystone to economic opportunity and economic success. It's to give people the opportunity to increase their ability to pay their taxes to participate in the American foundation of American economic opportunity so that they could actually increase their capacity to succeed economically.

The same with the other bill, which is why I cited it. I thought that these were the kinds of things that we could all get behind, improve and expand the small business development centers. I know, out in Hawaii, for a fact the small business development centers have been crucial to getting small businesses under way to aiding and assist people who need not just a handout but a hand up, and to give them the technical skills not ordinarily available to them, to give them some of the institutional references that they need to make in order to be able to apply for loans to succeed in achieving, getting the loans to get started, particularly microloans and so on.

I can't speak for you, but I am sure you, as well, are familiar with small business development centers. What we are trying to do here, in the area of Indian tribe members, Alaskan Natives and Native Hawaiians is to extend that helping hand so they can participate even further and achieve the very goals my good friend from Iowa and my good friend from Georgia have cited as being worthy of pursuit, not just by way of

legislation, but by way of the everyday activities of constituents as they try to partake in the American Dream.

That's all this is about. We want to give people the opportunity legislatively to take advantage of the small business development centers, to take advantage of the new wireless technology in a way that might not have been available to them otherwise.

The Acting CHAIRMAN. The question is on the amendment offered by the gentleman from Georgia (Mr. PRICE).

The question was taken; and the Acting Chairman announced that the noes appeared to have it.

Mr. PRICE of Georgia. Mr. Chairman, I demand a recorded vote.

The Acting CHAIRMAN. Pursuant to clause 6 of rule XVIII, further proceedings on the amendment offered by the gentleman from Georgia will be postponed.

Mr. FRANK of Massachusetts. Mr. Chairman, I move to strike the last word.

The Acting CHAIRMAN. The gentleman is recognized for 5 minutes.

Mr. FRANK of Massachusetts. Mr. Chairman, I noted in the list of amendments submitted there was a second amendment that the gentleman from Georgia had on the question of illegal immigrants being in the program.

I was wondering whether that was going to be offered.

I yield to the gentleman from Georgia.

Mr. PRICE of Georgia. I appreciate the gentleman yielding.

No, I have no plan to offer that at this time.

Mr. FRANK of Massachusetts. I appreciate that. I was struck by the gentleman offering it. I thought it was dangerous for the gentleman to offer this amendment to a Native American housing program which cracked down on illegal immigrants, because I think the Native Americans' response would have been, why didn't we think of that? So it was probably good for all of us that he decided prudence overruled his decision to offer it.

With that, I yield back the balance of my time.

#### ANNOUNCEMENT BY THE ACTING CHAIRMAN

The Acting CHAIRMAN. Pursuant to clause 6 of rule XVIII, proceedings will now resume on those amendments on which further proceedings were postponed, in the following order:

Amendment No. 7 by Mr. WESTMORELAND of Georgia.

Amendment No. 2 by Mr. KING of Iowa.

Amendment No. 5 by Mr. PRICE of Georgia.

The Chair will reduce to 5 minutes the time for any electronic vote after the first vote in this series.

#### AMENDMENT NO. 7 OFFERED BY MR. WESTMORELAND

The Acting CHAIRMAN. The unfinished business is the demand for a recorded vote on the amendment offered

by the gentleman from Georgia (Mr. WESTMORELAND) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The Acting CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 112, noes 298, not voting 27, as follows:

[Roll No. 856]

AYES—112

Akin	Feeney	Mica
Bachmann	Flake	Miller (FL)
Bachus	Forbes	Miller, Gary
Baker	Fossella	Moran (KS)
Barrett (SC)	Fox	Musgrave
Bilbray	Franks (AZ)	Myrick
Bilirakis	Garrett (NJ)	Neugebauer
Blackburn	Goode	Paul
Blunt	Goodlatte	Pence
Boehner	Granger	Petri
Boozman	Graves	Pitts
Brady (TX)	Hastings (WA)	Poe
Broun (GA)	Hayes	Price (GA)
Brown (SC)	Heller	Pryce (OH)
Brown-Waite,	Hensarling	Putnam
Ginny	Herger	Radanovich
Buchanan	Hoekstra	Ramstad
Burgess	Hulshof	Rogers (AL)
Burton (IN)	Inglis (SC)	Rohrabacher
Buyer	Issa	Roskam
Camp (MI)	Jordan	Ryan (WI)
Campbell (CA)	Keller	Sali
Cannon	King (IA)	Schmidt
Cantor	Kingston	Sensenbrenner
Castle	Kline (MN)	Sessions
Chabot	Lamborn	Shadegg
Coble	Latham	Shuster
Conaway	Linder	Smith (NE)
Crenshaw	Lungren, Daniel	Smith (TX)
Culberson	E.	Stearns
Davis, David	Mack	Thornberry
Deal (GA)	Manzullo	Tiberi
Diaz-Balart, L.	Marchant	Walberg
Diaz-Balart, M.	McCarthy (CA)	Wamp
Drake	McCaul (TX)	Weldon (FL)
Duncan	McCotter	Westmoreland
English (PA)	McHenry	Wilson (SC)
Everett	McKeon	Wolf

NOES—298

Abercrombie	Braley (IA)	Davis (KY)
Ackerman	Brown, Corrine	Davis, Lincoln
Aderholt	Butterfield	Davis, Tom
Alexander	Calvert	DeFazio
Allen	Capito	DeGette
Altmire	Capps	Delahunt
Arcuri	Capuano	DeLauro
Baca	Cardoza	Dent
Baird	Carnahan	Dicks
Baldwin	Carney	Dingell
Barrow	Carson	Doggett
Bartlett (MD)	Castor	Donnelly
Barton (TX)	Chandler	Doolittle
Bean	Christensen	Doyle
Becerra	Clarke	Dreier
Berkley	Clay	Edwards
Berman	Cleaver	Ehlers
Berry	Clyburn	Ellison
Biggert	Cohen	Ellsworth
Bishop (GA)	Cole (OK)	Emanuel
Bishop (NY)	Conyers	Emerson
Bishop (UT)	Cooper	Engel
Blumenauer	Costa	Eshoo
Bonner	Costello	Etheridge
Bono	Courtney	Fallin
Bordallo	Cramer	Farr
Boren	Crowley	Fattah
Boswell	Cubin	Ferguson
Boucher	Cuellar	Filner
Boustany	Cummings	Fortenberry
Boyd (FL)	Davis (AL)	Fortuño
Boyd (KS)	Davis (CA)	Frank (MA)
Brady (PA)	Davis (IL)	Frelinghuysen

Gallely	Lucas	Ruppersberger
Gerlach	Lynch	Rush
Giffords	Mahoney (FL)	Ryan (OH)
Gilchrest	Maloney (NY)	Salazar
Gillibrand	Markey	Sánchez, Linda
Gingrey	Marshall	T.
Gonzalez	Matheson	Sarbanes
Gordon	Matsui	Saxton
Green, Al	McCollum (MN)	Schakowsky
Green, Gene	McCrery	Schiff
Grijalva	McDermott	Schwartz
Gutierrez	McGovern	Scott (GA)
Hall (NY)	McHugh	Scott (VA)
Hall (TX)	McIntyre	Serrano
Hare	McMorris	Sestak
Harman	Rodgers	Shays
Hereth Sandlin	McNerney	Shea-Porter
Higgins	McNulty	Sherman
Hill	Meek (FL)	Shuler
Hinchee	Meeks (NY)	Simpson
Hirono	Melancon	Sires
Hobson	Michaud	Skelton
Hodes	Miller (MI)	Slaughter
Holden	Miller (NC)	Smith (NJ)
Holt	Mollohan	Smith (WA)
Honda	Moore (KS)	Snyder
Hoyer	Moore (WI)	Solis
Hunter	Moran (VA)	Souder
Inslie	Murphy (CT)	Space
Israel	Murphy, Patrick	Spratt
Jackson (IL)	Murphy, Tim	Stark
Jackson-Lee	Murtha	Stupak
(TX)	Nadler	Sullivan
Jefferson	Napolitano	Sutton
Johnson (GA)	Neal (MA)	Tanner
Johnson (IL)	Norton	Tauscher
Johnson, E. B.	Nunes	Taylor
Jones (NC)	Oberstar	Thompson (CA)
Jones (OH)	Obey	Thompson (MS)
Kagen	Olver	Aderholt
Kanjorski	Ortiz	Akin
Kaptur	Pallone	Alexander
Kennedy	Pascrell	Altmire
Kildee	Pastor	Turner
Kilpatrick	Payne	Udall (CO)
Kind	Pearce	Udall (NM)
King (NY)	Perlmutter	Upton
Kirk	Peterson (MN)	Van Hollen
Klein (FL)	Peterson (PA)	Velázquez
Knollenberg	Pickering	Walden (OR)
Kuhl (NY)	Platts	Walsh (NY)
LaHood	Pomeroy	Walz (MN)
Lampson	Porter	Wasserman
Langevin	Price (NC)	Schultz
Lantos	Rahall	Waters
Larsen (WA)	Rangel	Watt
Larson (CT)	Regula	Waxman
LaTourette	Rehberg	Weimer
Lee	Reichert	Welch (VT)
Levin	Renzi	Wexler
Lewis (CA)	Reyes	Whitfield
Lewis (GA)	Richardson	Wicker
Lewis (KY)	Rodriguez	Wilson (NM)
Lipinski	Rogers (KY)	Wilson (OH)
LoBiondo	Rogers (MI)	Woolsey
Loeback	Ross	Wu
Lofgren, Zoe	Rothman	Wynn
Lowey	Roybal-Allard	Yarmuth

NOT VOTING—27

Andrews	Jindal	Sanchez, Loretta
Carter	Johnson, Sam	Shimkus
Davis, Jo Ann	Kucinich	Tancredo
Faleomavaega	McCarthy (NY)	Terry
Gohmert	Miller, George	Visclosky
Hastert	Mitchell	Watson
Hastings (FL)	Reynolds	Weller
Hinojosa	Ros-Lehtinen	Young (AK)
Hooley	Royce	Young (FL)

□ 1325

Messrs. BOYD of Florida, BERRY, MELANCON, CUMMINGS, PICKERING, BARTON of Texas, ALTMIRE, BARTLETT of Maryland, JONES of Ohio, Ms. BERKLEY, Ms. LINDA T. SANCHEZ of California, and Ms. KILPATRICK changed their vote from “aye” to “no.”

Messrs. WELDON of Florida, SMITH of Texas, FRANKS of Arizona, BURGESS, LINCOLN DIAZ-BALART of

Florida, and BRADY of Texas changed their vote from “no” to “aye.”

So the amendment was rejected.

The result of the vote was announced as above recorded.

AMENDMENT NO. 2 OFFERED BY MR. KING OF IOWA

The Acting CHAIRMAN. The unfinished business is the demand for a recorded vote on the amendment offered by the gentleman from Iowa (Mr. KING) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The Acting CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The Acting CHAIRMAN. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 263, noes 146, not voting 28, as follows:

[Roll No. 857]

AYES—263

Aderholt	Cramer	Hill
Akin	Crenshaw	Hobson
Alexander	Cubin	Hodes
Altmire	Cuellar	Hoekstra
Arcuri	Culberson	Holden
Udall (CO)	Davis (AL)	Hulshof
Udall (NM)	Davis (KY)	Hunter
Upton	Davis, David	Inglis (SC)
Van Hollen	Davis, Tom	Inslie
Velázquez	Deal (GA)	Issa
Walden (OR)	DeFazio	Johnson (IL)
Walsh (NY)	Dent	Jones (NC)
Walz (MN)	Dicks	Jordan
Wasserman	Donnelly	Kagen
Schultz	Doolittle	Kanjorski
Waters	Drake	Keller
Watt	Dreier	Kind
Waxman	Duncan	King (IA)
Weimer	Edwards	King (NY)
Bishop (GA)	Ehlers	Kingston
Bishop (UT)	Ellsworth	Kirk
Blackburn	Emerson	Klein (FL)
Blunt	English (PA)	Kline (MN)
Boehner	Etheridge	Knollenberg
Bonner	Everett	Kuhl (NY)
Bono	Fallin	LaHood
Boozman	Feeney	Lamborn
Boren	Ferguson	Lampson
Boswell	Flake	Latham
Boucher	Forbes	LaTourette
Boustany	Fortenberry	Lewis (KY)
Boyd (FL)	Fossella	Linder
Boyd (KS)	Fox	Lipinski
Brady (TX)	Franks (AZ)	LoBiondo
Broun (GA)	Frelinghuysen	Lucas
Brown (SC)	Gallely	Lungren, Daniel
Brown-Waite,	Garrett (NJ)	E.
Ginny	Gerlach	Lynch
Buchanan	Giffords	Mack
Burgess	Gilchrest	Mahoney (FL)
Burton (IN)	Gillibrand	Manzullo
Buyer	Gingrey	Marchant
Camp (MI)	Goode	Marshall
Campbell (CA)	Goodlatte	Matheson
Cannon	Granger	McCarthy (CA)
Cantor	Graves	McCaul (TX)
Capito	Hall (NY)	McCotter
Carnahan	Hall (TX)	McCrery
Carney	Hare	McHenry
Castle	Harman	McHugh
Chabot	Hastings (WA)	McIntyre
Chandler	Hayes	McKeon
Coble	Heller	McMorris
Cole (OK)	Hensarling	Rodgers
Conaway	Herger	McNerney
Costello	Hereth Sandlin	Melancon
Courtney	Higgins	Mica

Miller (FL) Putnam  
 Miller (MI) Radanovich  
 Miller (NC) Ramstad  
 Miller, Gary Regula  
 Mitchell Rehberg  
 Moore (KS) Reichert  
 Moran (KS) Renzi  
 Murphy (CT) Reynolds  
 Murphy, Patrick Rodriguez  
 Murphy, Tim Rogers (AL)  
 Musgrave Rogers (KY)  
 Myrick Rogers (MI)  
 Neugebauer Rohrabacher  
 Nunes Roskam  
 Oberstar Rothman  
 Obey Ryan (OH)  
 Paul Ryan (WI)  
 Payne Salazar  
 Pearce Sali  
 Pence Saxton  
 Perlmutter Schiff  
 Peterson (MN) Schmidt  
 Peterson (PA) Sensenbrenner  
 Petri Sessions  
 Pickering Sestak  
 Pitts Shadegg  
 Platts Shays  
 Poe Shea-Porter  
 Pomeroy Shuler  
 Porter Shuster  
 Price (GA) Simpson  
 Pryce (OH) Skelton

Terry Watson Young (AK)  
 Visclosky Weller Young (FL)

ANNOUNCEMENT BY THE ACTING CHAIRMAN  
 The Acting CHAIRMAN (during the vote). Members are advised 2 minutes remain in this vote.

□ 1333

Mr. HARE changed his vote from “no” to “aye.”

So the amendment was agreed to.

The result of the vote was announced as above recorded.

AMENDMENT NO. 5 OFFERED BY MR. PRICE OF GEORGIA

The Acting CHAIRMAN. The unfinished business is the demand for a recorded vote on the amendment offered by the gentleman from Georgia (Mr. PRICE) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The Acting CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The Acting CHAIRMAN. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 184, noes 228, not voting 25, as follows:

[Roll No. 858]

AYES—184

Abercrombie  
 Ackerman  
 Allen  
 Baca  
 Baldwin  
 Becerra  
 Berman  
 Bishop (NY)  
 Blumenauer  
 Bordallo  
 Brady (PA)  
 Braley (IA)  
 Brown, Corrine  
 Butterfield  
 Capps  
 Capuano  
 Cardoza  
 Carson  
 Castor  
 Christensen  
 Clarke  
 Clay  
 Cleaver  
 Clyburn  
 Cohen  
 Conyers  
 Cooper  
 Costa  
 Crowley  
 Cummings  
 Davis (CA)  
 Davis (IL)  
 DeGette  
 Delahunt  
 DeLauro  
 Diaz-Balart, L.  
 Diaz-Balart, M.  
 Dingell  
 McGovern  
 Doyle  
 Ellison  
 Emanuel  
 Engel  
 Eshoo  
 Farr  
 Fattah  
 Filner  
 Fortuño  
 Frank (MA)  
 Gonzalez  
 Gordon

Deal (GA)  
 Dent  
 Diaz-Balart, L.  
 Diaz-Balart, M.  
 Doolittle  
 Drake  
 Dreier  
 Duncan  
 Ehlert  
 Emerson  
 English (PA)  
 Everett  
 Fallin  
 Feeney  
 Ferguson  
 Flake  
 Boehner  
 Fortenberry  
 Fortuño  
 Fossella  
 Foxx  
 Franks (AZ)  
 Frelinghuysen  
 Gallegly  
 Garrett (NJ)  
 Gerlach  
 Gilchrest  
 Gingrey  
 Goode  
 Goodlatte  
 Granger  
 Graves  
 Hall (TX)  
 Hastings (WA)  
 Hayes  
 Heller  
 Hensarling  
 Hershner  
 Coble  
 Cole (OK)  
 Conaway  
 Crenshaw  
 Cubin  
 Culberson  
 Davis (KY)  
 Davis, David  
 Davis, Tom

Pickering  
 Pitts  
 Platts  
 Poe  
 Porter  
 Price (GA)  
 Pryce (OH)  
 Putnam  
 Radanovich  
 Ramstad  
 Regula  
 Reynolds  
 Rogers (AL)  
 Rogers (KY)  
 Rohrabacher  
 Roskam

Ryan (WI)  
 Sali  
 Saxton  
 Schmidt  
 Sensenbrenner  
 Sessions  
 Shadegg  
 Shuster  
 Simpson  
 Smith (NE)  
 Smith (NJ)  
 Smith (TX)  
 Souder  
 Stearns  
 Sullivan  
 Thornberry

NOES—228

Abercrombie  
 Ackerman  
 Allen  
 Arcuri  
 Baca  
 Baird  
 Baldwin  
 Barrow  
 Bean  
 Becerra  
 Berkley  
 Berman  
 Berry  
 Bishop (GA)  
 Bishop (NY)  
 Blumenauer  
 Bordallo  
 Boren  
 Boswell  
 Boucher  
 Boyd (FL)  
 Boyda (KS)  
 Brady (PA)  
 Braley (IA)  
 Brown, Corrine  
 Butterfield  
 Capps  
 Capuano  
 Cardoza  
 Carnahan  
 Carney  
 Carson  
 Castor  
 Chandler  
 Christensen  
 Clarke  
 Clay  
 Cleaver  
 Clyburn  
 Cohen  
 Conyers  
 Cooper  
 Costa  
 Costello  
 Courtney  
 Cramer  
 Crowley  
 Cuellar  
 Cummings  
 Davis (AL)  
 Davis (CA)  
 Davis (IL)  
 Davis, Lincoln  
 DeFazio  
 DeGette  
 Delahunt  
 DeLauro  
 Dicks  
 Dingell  
 Doggett  
 Donnelly  
 Doyle  
 Edwards  
 Ellison  
 Ellsworth  
 Emanuel  
 Engel  
 Eshoo  
 Etheridge  
 Farr  
 Fattah  
 Filner  
 Frank (MA)  
 Giffords  
 Gillibrand  
 Gonzalez  
 Gordon

Green, Al  
 Green, Gene  
 Grijalva  
 Gutierrez  
 Hall (NY)  
 Hare  
 Harman  
 Hereth Sandlin  
 Higgins  
 Hill  
 Hinchey  
 Hinojosa  
 Hirono  
 Hodes  
 Holden  
 Holt  
 Honda  
 Hoyer  
 Insee  
 Israel  
 Jackson (IL)  
 Jackson-Lee (TX)  
 Jefferson  
 Johnson (GA)  
 Johnson, E. B.  
 Jones (OH)  
 Kagen  
 Kanjorski  
 Kaptur  
 Kennedy  
 Kildee  
 Kilpatrick  
 Kind  
 Klein (FL)  
 Langevin  
 Lantos  
 Larsen (WA)  
 Larson (CT)  
 Lee  
 Levin  
 Lewis (CA)  
 Lewis (GA)  
 Loebbeck  
 Lofgren, Zoe  
 Lowey  
 Maloney (NY)  
 Matsui  
 McCollum (MN)  
 McDermott  
 McGovern  
 McNulty  
 Meek (FL)  
 Meeks (NY)  
 Melancon  
 Michael  
 Miller (NC)  
 Miller, George  
 Mollohan  
 Moore (KS)  
 Moore (WI)  
 Moran (VA)  
 Murphy (CT)  
 Murphy, Patrick  
 Murtha  
 Nadler  
 Napolitano  
 Neal (MA)

Obey  
 Oliver  
 Ortiz  
 Pallone  
 Pascarella  
 Pastor  
 Payne  
 Perlmutter  
 Peterson (MN)  
 Pomeroy  
 Price (NC)  
 Rahall  
 Rangel  
 Rehberg  
 Reichert  
 Renzi  
 Reyes  
 Richardson  
 Rodriguez  
 Ross  
 Rothman  
 Roybal-Allard  
 Ruppertsberger  
 Rush  
 Ryan (OH)  
 Salazar  
 Sánchez, Linda  
 T.  
 Sarbanes  
 Schakowsky  
 Schiff  
 Schwartz  
 Scott (GA)  
 Scott (VA)  
 Serrano  
 Sherman  
 Shuler  
 Sires  
 Skelton  
 Slaughter  
 Smith (WA)  
 Snyder  
 Solis  
 Space  
 Spratt  
 Stark  
 Stupak  
 Sutton  
 Tanner  
 Tauscher  
 Taylor  
 Thompson (CA)  
 Thompson (MS)  
 Tierney  
 Towns  
 Udall (CO)  
 Udall (NM)  
 Van Hollen  
 Waters  
 Watt  
 Waxman  
 Weiner  
 Welch (VT)  
 Wexler  
 Woolsey  
 Wu  
 Wynn  
 Yarmuth

NOT VOTING—28

Andrews  
 Calvert  
 Carter  
 Davis, Jo Ann  
 Davis, Lincoln  
 Doggett  
 Faleomavaega  
 Gohmert

Hastert  
 Hastings (FL)  
 Hooley  
 Jindal  
 Johnson, Sam  
 Kucinich  
 Markey  
 McCarthy (NY)

Ros-Lehtinen  
 Ross  
 Royce  
 Sanchez, Loretta  
 Shimkus  
 Tancred

NOT VOTING—25

Andrews  
Carter  
Davis, Jo Ann  
Faleomavaega  
Gohmert  
Hastert  
Hastings (FL)  
Hoolley  
Hunter  
Jindal  
Johnson, Sam  
Kucinich  
McCarthy (NY)  
Rogers (MI)  
Ros-Lehtinen  
Royce  
Sanchez, Loretta  
Shimkus  
Tancredo  
Terry  
Visclosky  
Watson  
Weller  
Young (AK)  
Young (FL)

Bono  
Boozman  
Boren  
Boswell  
Boucher  
Boustany  
Boyd (FL)  
Boyd (KS)  
Brady (PA)  
Brady (TX)  
Braley (IA)  
Brown, Corrine  
Buchanan  
Butterfield  
Calvert  
Camp (MI)  
Capito  
Capps  
Capuano  
Cardoza  
Carney  
Carson  
Castle  
Castor  
Chabot  
Chandler  
Clarke  
Clay  
Cleaver  
Clyburn  
Cohen  
Cole (OK)  
Conyers  
Cooper  
Costa  
Costello  
Courtney  
Cramer  
Crenshaw  
Crowley  
Cubin  
Cuellar  
Cummings  
Davis (AL)  
Davis (CA)  
Davis (IL)  
Davis (KY)  
Davis, Tom  
Deal (GA)  
DeFazio  
DeGette  
Delahunt  
DeLauro  
Dent  
Diaz-Balart, L.  
Diaz-Balart, M.  
Dicks  
Dingell  
Doggett  
Donnelly  
Doolittle  
Doyle  
Dreier  
Edwards  
Ehlers  
Ellison  
Ellsworth  
Emanuel  
Emerson  
Engel  
English (PA)  
Eshoo  
Etheridge  
Everett  
Fallin  
Farr  
Fattah  
Ferguson  
Filner  
Forbes  
Fortenberry  
Frank (MA)  
Frelinghuysen  
Gallegly  
Gerlach  
Giffords  
Gilchrest  
Gillibrand  
Gingrey  
Gonzalez  
Gordon  
Graves  
Green, Al  
Green, Gene  
Grijalva  
Gutierrez  
Hall (NY)  
Hare  
Harman  
Hastings (WA)  
Hayes  
Herseht Sandlin  
Higgins  
Hill  
Hinchev  
Hinojosa  
Hirono  
Hobson  
Hodes  
Holden  
Holt  
Honda  
Hoyer  
Hunter  
Insee  
Israel  
Issa  
Jackson (IL)  
Jackson-Lee  
(TX)  
Jefferson  
Johnson (GA)  
Johnson (IL)  
Johnson, E. B.  
Jones (NC)  
Jones (OH)  
Kagen  
Kanjorski  
Kaptur  
Keller  
Kennedy  
Kildee  
Kilpatrick  
Kind  
King (NY)  
Kirk  
Klein (FL)  
Kline (MN)  
Knollenberg  
Kuhl (NY)  
LaHood  
Lampson  
Langevin  
Lantos  
Larsen (WA)  
Larson (CT)  
Latham  
LaTourette  
Lee  
Levin  
Lewis (CA)  
Lewis (GA)  
Lewis (KY)  
Lipinski  
LoBiondo  
Loebsack  
Lofgren, Zoe  
Lowey  
Lucas  
Lungren, Daniel  
E.  
Lynch  
Mahoney (FL)  
Maloney (NY)  
Markey  
Marshall  
Matheson  
Matsui  
McCarthy (CA)  
McCaul (TX)  
McCollum (MN)  
McCotter  
McCrary  
McDermott  
McGovern  
McHugh  
McIntyre  
McKeon  
McMorris  
Rodgers  
McNerney  
McNulty  
Meek (FL)  
Meeks (NY)  
Melancon  
Michaud  
Miller (MI)  
Miller (NC)  
Miller, Gary  
Miller, George  
Mitchell  
Mollohan  
Moore (KS)  
Moore (WI)  
Moran (KS)  
Moran (VA)  
Murphy (CT)  
Murphy, Patrick  
Murphy, Tim  
Murtha  
Nadler  
Napolitano  
Neal (MA)  
Oberstar  
Obey  
Oliver  
Ortiz  
Pallone  
Pascrell  
Pastor  
Payne  
Pearce  
Perlmutter  
Peterson (MN)  
Peterson (PA)  
Petri  
Pickering  
Platts  
Pomeroy  
Porter  
Price (NC)  
Pryce (OH)  
Radanovich  
Rahall  
Ramstad  
Rangel  
Regula  
Rehberg  
Reichert  
Renzi  
Reyes  
Reynolds  
Richardson  
Rodriguez  
Rogers (AL)  
Rogers (KY)  
Rogers (MI)  
Ross  
Rothman  
Roybal-Allard  
Ruppersberger  
Rush  
Ryan (OH)  
Ryan (WI)  
Salazar  
Sanchez, Linda  
T.  
Sarbanes  
Saxton  
Schakowsky  
Schiff  
Schwartz  
Scott (GA)  
Scott (VA)  
Serrano  
Sestak  
Shadegg  
Shays  
Shea-Porter  
Sherman  
Shuler  
Simpson  
Sires  
Skelton  
Slaughter  
Smith (NJ)  
Smith (TX)  
Smith (WA)  
Snyder  
Solis  
Souder  
Space  
Spratt  
Stark  
Stupak  
Sutton  
Tanner  
Tauscher  
Taylor  
Thompson (CA)  
Thompson (MS)  
Tiahrt  
Tierney  
Townes  
Turner  
Udall (CO)  
Udall (NM)  
Upton

Van Hollen  
Velázquez  
Walden (OR)  
Walsh (NY)  
Walz (MN)  
Wamp  
Wasserman  
Schultz  
Waters  
Watt  
Waxman  
Weiner  
Welch (VT)  
Wexler  
Whitfield  
Wicker

Wilson (NM)  
Wilson (OH)  
Wolf  
Woolsey  
Wu  
Wynn  
Yarmuth

NAYS—75

Akin  
Bachus  
Baker  
Barrett (SC)  
Barton (TX)  
Blackburn  
Boehner  
Broun (GA)  
Brown (SC)  
Brown-Waite,  
Ginny  
Burgess  
Burton (IN)  
Buyer  
Campbell (CA)  
Cannon  
Cantor  
Coble  
Conaway  
Culberson  
Davis, David  
Drake  
Duncan  
Feeney  
Flake  
Fossella  
Foxx  
Franks (AZ)  
Garrett (NJ)  
Goode  
Goodlatte  
Granger  
Hall (TX)  
Heller  
Hensarling  
Herger  
Hoekstra  
Hulshof  
Inglis (SC)  
Jordan  
King (IA)  
Kingston  
Lamborn  
Linder  
Mack  
Manzullo  
Marchant  
McHenry  
Mica  
Miller (FL)  
Musgrave  
Myrick  
Neugebauer  
Nunes  
Paul  
Pence  
Pitts  
Poe  
Price (GA)  
Putnam  
Rohrabacher  
Roskam  
Sali  
Schmidt  
Sensenbrenner  
Sessions  
Shuster  
Smith (NE)  
Stearns  
Sullivan  
Thornberry  
Tiberi  
Walberg  
Weldon (FL)  
Westmoreland  
Wilson (SC)

NOT VOTING—24

Andrews  
Carnahan  
Carter  
Davis, Jo Ann  
Davis, Lincoln  
Gohmert  
Hastert  
Hastings (FL)  
Hoolley  
Jindal  
Johnson, Sam  
Kucinich  
McCarthy (NY)  
Ros-Lehtinen  
Royce  
Sanchez, Loretta  
Shimkus  
Tancredo  
Terry  
Visclosky  
Watson  
Weller  
Young (AK)  
Young (FL)

□ 1400

Mr. BRADY of Texas changed his vote from “nay” to “yea.”

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Ms. LORETTA SANCHEZ of California. Mr. Speaker, on Thursday, September 6, 2007, I was unavoidably detained due to a prior obligation.

I request that the CONGRESSIONAL RECORD reflect that had I been present and voting, I would have voted as follows:

Rollcall No. 854: “Yea”. On approving the journal.

Rollcall No. 855: “Yea”. On agreeing to the resolution.

Rollcall No. 856: “No”. On agreeing to the amendment.

Rollcall No. 857: “No”. On agreeing to the amendment.

Rollcall No. 858: “No”. On agreeing to the amendment.

Rollcall No. 859: “Aye”. On passage of H.R. 2786.

PERSONAL EXPLANATION

Mr. CARTER. Mr. Speaker, on September 6, 2007, I was unable to be present for all roll-call votes due to a family medical emergency.

If present, I would have voted accordingly on the following rollcall votes:

ANNOUNCEMENT BY THE ACTING CHAIRMAN  
The Acting CHAIRMAN (during the vote). Members are advised that 2 minutes remain on this vote.

□ 1342

Ms. GIFFORDS changed her vote from “aye” to “no.”

Mr. SHUSTER changed his vote from “no” to “aye.”

So the amendment was rejected.

The result of the vote was announced as above recorded.

The Acting CHAIRMAN. There being no further amendments, under the rule, the Committee rises.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. ISRAEL) having assumed the chair, Mr. COSTA, Acting Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 2786) to reauthorize the programs for housing assistance for Native Americans, pursuant to House Resolution 633, he reported the bill back to the House with sundry amendments adopted by the Committee of the Whole.

The SPEAKER pro tempore. Under the rule, the previous question is ordered.

Is a separate vote demanded on any amendment reported from the Committee of the Whole? If not, the Chair will put them en gros.

The amendments were agreed to.

The SPEAKER pro tempore. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. FRANK of Massachusetts. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The vote was taken by electronic device, and there were—yeas 333, nays 75, not voting 24, as follows:

[Roll No. 859]

YEAS—333

Abercrombie  
Ackerman  
Aderholt  
Alexander  
Allen  
Altmire  
Arcuri  
Baca  
Bachmann  
Baird  
Baldwin  
Barrow  
Bartlett (MD)  
Bean  
Becerra  
Berkley  
Berman  
Berry  
Biggert  
Bilbray  
Bilirakis  
Bishop (GA)  
Bishop (NY)  
Bishop (UT)  
Blumenauer  
Blunt  
Bonner

Roll No. 854—"nay"; Roll No. 855—"nay"; Roll No. 856—"aye"; Roll No. 857—"aye"; Roll No. 858—"aye"; Roll No. 859—"no".

**AUTHORIZING THE CLERK TO MAKE CORRECTIONS IN ENGROSSMENT OF H.R. 2786, NATIVE AMERICAN HOUSING ASSISTANCE AND SELF-DETERMINATION REAUTHORIZATION ACT OF 2007**

Mr. FRANK of Massachusetts. Mr. Speaker, I ask unanimous consent that the Clerk be authorized to make technical corrections in the engrossment of H.R. 2786, to include corrections in spelling, punctuation, section numbering and cross-referencing, and insertion of appropriate headings.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

There was no objection.

**SPECIAL ORDERS**

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

**CHINA ACTING MORE LIKE AN ENEMY THAN A FRIEND**

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania (Mr. TIM MURPHY) is recognized for 5 minutes.

Mr. TIM MURPHY of Pennsylvania. Mr. Speaker, what I am about to say may not be politically correct and it may not make folks in the White House or some of my colleagues in Congress happy, but every time I go home to my district, people ask me, when are we going to get serious about dealing with China?

For a long time, China has acted more like an enemy than a friend. Over and over again, they have sold our families harmful and contaminated products, they have spied on us, and now we find out they are shipping weapons to our enemies in the Middle East to kill our soldiers. This is not the behavior of an ally, but the behavior of an enemy.

They hurt our children. We have found toys containing lead paint and bibs and vinyl lunch boxes containing lead. Just this Wednesday, toy manufacturer Mattel announced it is recalling 700,000 Chinese-made toys because they contain excessive amounts of lead paint. This is the third recall of Chinese-made toys by the company in the past month.

On August 1, Mattel's Fisher-Price announced it was recalling 1.5 million preschool toys, including nearly 1 million in the U.S. And then on August 14, the company announced a worldwide

recall of 19 million toys. We all know the dangers caused by lead paint, which is why it is not used in American-made toys or homes. As a child psychologist, I can tell you firsthand exposure to lead paint can lead to attention deficit disorders, brain damage and medical ailments in children and in later life.

China has continuously sent us products that are harmful to our families, and even our pets. Their harmful products sold to Americans include contaminated pet foods, used chop sticks, tires that have caused fatal accidents, diapers containing a fungus, lipstick containing carcinogens, juices with unsafe color additives, baby bottles with ingredients that can alter a child's hormones, pacifiers containing chemicals linked to cancer, and teething rings with toxic chemicals.

In addition, China has systematically manipulated its currency to create an unfair trade advantage over the United States and other global competitors. They have repeatedly allowed their workers to counterfeit American products and steal our patents, costing us billions of dollars of trade each year, thus destroying American manufacturing jobs.

They have built power plants with cheaper outdated technology, causing excessive pollution and environmental hazards throughout the world, including the United States, and they have stolen national secrets from our U.S. energy labs.

Congress and the White House have allowed China to continue its blatant disregard for our country; and as a result, China has become more and more emboldened. They have now begun to directly and indirectly attack our military, actions that have taken the lives of American soldiers.

Beijing appears to be the culprit of a cyberattack launched against the Pentagon this past June. While this attack was not with missiles or guns, it is nonetheless an attack on our sovereignty that should not be unchecked.

Now we learn that China is supplying our enemies with weapons and ammunition being used to kill our soldiers. These weapons have included large-caliber sniper rifles; rocket-propelled grenades; improvised explosive devices, or IEDs; and shoulder-fired rockets. Millions of rounds of ammunition have also been linked to China. And many of these weapons are finding their way into the hands of the Taliban and insurgents in Iran. As U.S., Iraqi, and coalition forces try to prevent weapons from coming into Iraq, China has been directly aiding and abetting our enemies.

For far too long, China has been harming our children, our families, and our economy. Now they are killing our soldiers.

Well, enough is enough. China must be held accountable. If Congress can't

act, the American people can, and Americans are saying no to China. From our food, to our clothes, to household goods, Americans are saying they will stop buying Chinese products.

Unless China stops its practices that hurt Americans, kill our soldiers and kill our jobs, I believe the American people will continue to stop buying Chinese-made goods. But Congress must also demand that if China does not stop these practices that hurt our soldiers and hurt our citizens, Congress, too, must act, and do so quickly.

**SUPPORT H.R. 933, THE WITNESS SECURITY AND PROTECTION ACT OF 2007**

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Maryland (Mr. CUMMINGS) is recognized for 5 minutes.

Mr. CUMMINGS. Mr. Speaker, I rise today to talk about the deeply troubling issue of terrorism right here in our own backyard. It is a problem that is endangering our children, threatening our families, and plaguing our neighborhoods. I am talking about the brazen acts of violence, fire bombings and shootings that are preventing the good people in our communities from testifying to the crimes that they have witnessed. Who can blame them, when they are sitting targets for those who have no shame?

In cities across America, people are murdered in broad daylight and their killers are walking free because we cannot adequately address the issue of witness intimidation. We have all heard the news reports regarding the "anti-snitching" campaigns that have appeared in so many of our communities, but few of us are aware of what these efforts really mean to the people on the ground. But all around us, evidence of these campaigns' impact is present. Murder rates are at a record-breaking high this summer in my hometown of Baltimore City and indeed in communities across the country where criminals have persistently evaded law enforcement.

In order to combat this problem, I introduced H.R. 993, the Witness Security and Protection Act of 2007. Upon enactment, this legislation authorizes \$90 million per year over the next 3 years to assist State and local law enforcement with witness protection, while fostering Federal, State, and local partnerships.

Priority will be given to prosecuting officers and States with an average of at least 100 murders during the immediate past 5 years. However, smaller entities will also have a chance to receive funding. State and local prosecutors will also be able to use these funds to provide witness protection on their own or to pay the costs of enrolling their witnesses in the short-term State

Witness Protection Program to be created within the United States Marshals Service's office.

The U.S. Marshals Service has a wealth of expertise and experience that will assist State and local entities in developing more comprehensive programs. In over 30 years under the Federal Witness Security Program, not a single witness that followed security procedures has been harmed while being protected by the program. More to the point, cases involving the testimony of these participants have an 89 percent conviction rate. In contrast, State witness protection programs are severely underfunded and enjoy virtually no Federal support.

While there has been tremendous support for this initiative in Congress, the lack of support from the administration has certainly been startling. On April 24, 2007, the House Judiciary Committee held a hearing on the Witness Security and Protection Act. During that time, the Department of Justice official opposed this legislation based on the claim that it does not have the capacity or the will to implement a grant program. DOJ officials argued that running a grant program distracts from its ability to carry out its mission. Since when has inconvenience been an excuse for shortchanging justice in America?

On May 24, 2007, I met with officials from the DOJ and the U.S. Marshals Service to discuss my concerns. I left the meeting feeling optimistic about a compromise. However, this has not been the case. I have even given DOJ staff the opportunity to come up with a counterproposal to achieve the same goal as the Witness Security and Protection Act of 2007, that is, the goal of strengthening State and local witness protection programs without a grant program. Unfortunately, DOJ officials have not been able to come up with a compromise, or even an alternative, to H.R. 933.

In light of DOJ's failure to cooperate, it is extremely disappointing to learn that it has no problem supporting efforts in other countries, while dodging our efforts to set up similar programs in places such as Maryland and Washington.

The U.S. Marshals Service, Mr. Speaker, has been assisting about a dozen countries, including Colombia, Israel, Italy, Brazil and Thailand, with the creation of witness protection programs in response to increasing threats against key figures in foreign prosecutions.

International demand for the program is so great that Interpol, the world's largest law enforcement organization, is hosting a conference this month with the Marshals Service at Interpol's headquarters in France to address the needs of foreign governments. It is so very tragic that we can assist those abroad, but we will not

fight terrorism right here in our backyards.

Mr. Speaker, improving protection for State and local witnesses will move us one step closer toward alleviating the fears and threats of prospective witnesses and help to safeguard our communities from violence.

I want my constituents in Maryland's Seventh Congressional District and the people across this great Nation to know that they are not alone. This is a priority issue for me, and I will not stop until this issue is addressed. This is why I am calling upon all of my colleagues to cosponsor H.R. 933.

#### PRAISING THE RESCUE EFFORTS OF HORIZON LINES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from North Carolina (Ms. FOXX) is recognized for 5 minutes.

Ms. FOXX. Mr. Speaker, when most Americans think of open-seas rescue operations, they think rightly about the United States Coast Guard. Our Nation's Coast Guard has a distinguished history of search and rescue missions dating back 217 years. They recently celebrated their one-millionth rescue, and I want to commend the bravery and service of this time-honored branch of our Armed Forces.

But it turns out the Coast Guard isn't the only one assisting seafarers in distress these days. North Carolina-based Horizon Lines, a leading domestic ocean shipping company, came to the rescue of 22 Chinese crew members on a 420-foot log ship this summer. The log ship was transporting a load from Papua New Guinea to China, when it encountered the 70-mile-per-hour winds and 24-foot seas of a typhoon. The rough seas apparently caused the log ship's cargo to shift and eventually led to the loss of the vessel.

The ship, the *Hai Tong*, had sunk in the very rough seas and the survivors had been adrift in the ocean 375 miles from Guam for 2 days when the Horizon Lines container ship, the *Horizon Falcon*, arrived. The *Horizon Falcon* was the first vessel to arrive on the scene after the log ship's crew alerted the Coast Guard to the *Hai Tong*'s distress.

When the *Horizon Falcon* arrived, it found survivors in the water surrounded by an oil slick and debris from the sunken ship. With the U.S. Coast Guard on the way, the Horizon Line's vessel immediately began a search and rescue operation amidst treacherous 30-foot swells and 40-mile-an-hour winds.

The *Horizon Falcon*'s captain, Tom McDorr, navigated through the heavy seas filled with the log ship's cargo and managed to get the huge 722-foot container ship within range of a rescue mission using one of the ship's lifeboats. His brave crew took the small lifeboat into the heavy seas, which still

threatened their lives with 20-foot waves, and began searching for survivors of the wreck.

Due to the distance of the nearest Coast Guard vessels, at this point there were not yet any Coast Guard rescuers on the scene. The lifeboat, crewed by three of the *Horizon Falcon*'s seamen and under the command of Chief Mate Kevin McCarthy, fought its way through the massive waves and managed to locate and take one survivor aboard with waves crashing down on the vessel from literally every direction.

I cannot say enough to commend the bravery of these men who risked their lives to save someone with whom they had no connection. Their selfless act was a demonstration of profound humanity in the face of extreme danger.

The danger was so great that as they returned to the ship with a survivor in the lifeboat they were forced to abandon the damaged lifeboat, to the heavy seas. The crew and the rescued seaman managed to climb to safety up the container ship's 40-foot pilot's ladder.

The heroic actions of the *Horizon Falcon*'s crew continued as another survivor was rescued by able-seaman J. Dacaug. He was secured to the pilot's ladder and went back to the ocean after the additional survivors. He managed to attach a grappling hook to a Chinese sailor even as he was battered by the huge swells and occasionally was submerged completely in the heavy seas. His bravery resulted in another life saved when both men were winched back to the safety of the container ship.

The *Falcon* continued to search through the night for more survivors with the help of additional commercial ships and by the light of flares from a Navy airplane based in Japan. As the *Falcon* began to run low on fuel, it was relieved by a Coast Guard vessel that joined the search. The Coast Guard finally suspended the search 2 days later after 13 survivors had been rescued.

Working against time and the power of nature, the captain and crew of the *Horizon Falcon* risked their own lives so others might emerge from a disastrous shipwreck to sail another day. Chuck Raymond of Horizon Lines put it well. "Ever since man has been going to sea, there has been danger. But there also has been and will ever be brotherhood at sea that crosses any boundary. This rescue effort is a shining example of that."

The Coast Guard also praised the heroic actions of the *Falcon*'s crew saying that their efforts were to be "commended and do not go unnoticed." I completely agree. We live in a time when it is easy to pass up opportunities to help someone in distress with the assumption that someone else will take care of it. But in the spirit of the Good Samaritan, the crew of the *Falcon* proved that ordinary people can do extraordinary good if given a chance.

They deserve to be commended for reaching out across boundaries of language and culture and helping people in dire need.

I wish to extend my thanks to all the people at this fine North Carolina company for a job well done. They have shown what they value most, which is to protect human lives at all cost and to reach out to those in need. I hope other companies take notice and follow their lead in this exemplary deed.

□ 1415

#### THE ADMINISTRATION'S FAILURE IN IRAQ

The SPEAKER pro tempore (Mr. ISRAEL). Under a previous order of the House, the gentlewoman from California (Ms. WOOLSEY) is recognized for 5 minutes.

Ms. WOOLSEY. Mr. Speaker, over the past 5 years, the Bush administration has repeatedly asked the American people to put their faith and their judgment in the judgment of the White House, especially as it pertains to our position in Iraq.

But as we have seen, and we have seen it time and time again, that judgment is based on ignoring voices of dissent and the reality on the ground in favor of a stay-the-course mentality.

When General Petraeus presents his report on Iraq next week, we cannot allow the voice of the American people to be ignored. We watched this administration relaunch its public relations campaign to sell "the escalation" to the American people, and now they insist that the escalation is working. All this in spite of the Iraqi Government's failure to achieve most of its key benchmarks for military and political progress and the dramatic increase in American and Iraqi casualties since the escalation began.

The administration continues, Mr. Speaker, to resist all attempts supported by the overwhelming majority of Americans to bring our troops home. In essence, we are in the middle of another PR campaign, this one to stifle the will and undermine the judgment of the American people again.

Today Congress is again faced with the choice of trusting its own judgment or the claims of the Bush administration. Unfortunately, the past miscalculation and failed predictions of the administration have resulted in tragic consequences.

In 2003, the administration insisted that an invasion force of 130,000 troops would be enough to secure Iraq and restore peace after the invasion. They claimed Saddam Hussein was amassing weapons of mass destruction to use against our country. They promised that we would be greeted as liberators, and in May 2005 we were told that the insurgency in Iraq was in its last throes. Time after time, they have been wrong, wrong, wrong.

Earlier this year when Congress passed the emergency spending bill for Iraq, the Bush administration argued that benchmarks are the only way to measure progress in Iraq. As a result, the Government Accountability Office released a report this week showing that Iraq has failed 11 out of 18 benchmarks. And those seven that did not fail were barely, barely worked upon at all. In response, the administration now claims that these benchmarks should no longer be used to measure progress. It is clear that the administration will never accept the reality about Iraq. The only way to end the violence is to fully fund a safe and orderly redeployment from Iraq.

The shallow fortune-telling of the Bush administration cannot replace what every American knows: The only right course in Iraq is to bring our troops home by fully funding a safe redeployment of our troops and military contractors. The American people want bold leadership, and they have called on the Congress to take action, action now. The occupation has been a total failure and the American people will not accept taking a wait-and-see attitude. They know that the only sensible moral and responsible course is to fully fund the redeployment of our American troops and military contractors. And they want us to get started on it now.

#### PLANNED DEFEAT BY WITHDRAWAL?

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. POE) is recognized for 5 minutes.

Mr. POE. "Never, never, never believe any war will be smooth and easy, or that anyone who embarks on the strange voyage can measure the tides and hurricanes that he will encounter. The statesman must realize that once the signal is given, there are unforeseeable and uncontrollable events."

Winston Churchill's statement many years from the past indicates the truism of war. It is hard. It is always hard.

Next week, General Petraeus will be reporting to this Congress what progress has been made in achieving security and stability in Iraq. No doubt the report will offer mixed results, signs of progress and probably setbacks.

In the midst of all of this review, Mr. Speaker, the question is: Now what?

Regardless of what anybody thought about going into Iraq, we are there. Right now our military personnel are risking their lives every day in Iraq and Afghanistan to protect our interests at home and abroad. In my opinion, there are far too many people focusing on where we have been and how we got there rather than making decisions about the future and our involvement in Iraq.

The way I see it, Mr. Speaker, we just have two options. We can stay in

Iraq and keep fighting for the American interest and what we believe is right, or we can turn our back and leave. There is not a third option.

To those who think we ought to leave Iraq and bring our troops home, what will happen if we withdraw before the job is done? The answer is chaos and more bloodshed. Without a stable Iraq, the power vacuum will inevitably entice more civil war like we haven't begun to imagine and, most likely, a regional conflict that will lead to serious security risks for those nations and the United States.

Congress is making the outcome of this war the same as the planned failure in Vietnam. That war lasted 10 years. The media didn't like the war. The American public got war weary and Congress then cut the funding and started bringing troops home. The results: We left before the mission was accomplished. We abandoned our friends, and when the communists gained control, they killed thousands of people because we lost our way.

Our enemies today believe we will abandon Iraq in the same way, and they hope we do. They feel we don't have the stomach for war. Our enemies believe they are more committed to their cause of killing in the name of religion than we are for our cause of life and liberty.

Abandonment and retreat is not a strategy. We stay because it is in America's best interest to stay and secure a victory before we turn the country over to the Iraqis. We stay because there are men and women laying down their lives for the cause of America. Twenty-one courageous men and women from my area in southeast Texas have died in Iraq and Afghanistan. What would the retreat crowd tell those families about their kids who died on the altar of freedom? War got too hard so we left? We don't quit because war is hard. War is always hard. We stay, Mr. Speaker, because we know that we are fighting a global enemy who doesn't intend to stop war. They want to destroy us. Success, Mr. Speaker, has never come from withdrawal; it never will.

General George Patton in World War II told his troops in 1944, he said, "Sure, we want to go home. We want this war over with. The quickest way to get it over with is to get the ones who started it. The quicker they are whipped, the quicker we can go home. You must always do your finest and win."

That is the only option. And yes, Mr. Speaker, Patton and his boys successfully finished that war.

And that's just the way it is.

#### THE PRESIDENT'S WAR ASSESSMENT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Washington (Mr.

MCDERMOTT) is recognized for 5 minutes.

Mr. MCDERMOTT. Mr. Speaker, when the President arrived in Australia the other day, he told the prime minister, quote, "We're kicking ass" in Iraq. It is a clear sign that he intends to keep a massive U.S. military force in Iraq as long as he remains in office. And he will make it official administration policy next week. "We're Kicking Ass in Iraq" might be the headline of the report the White House is writing for General Petraeus to deliver to the Congress next week.

It is supposed to be an objective military assessment, but the President has declared it will be a White House spin document, as usual. Here's what the President's "kick ass" assessment translates to on the ground: 10 U.S. soldiers killed this week; 793 U.S. soldiers killed so far this year; 3,752 U.S. soldiers killed since the beginning of the war; and 27,186 U.S. soldiers wounded since the beginning of the war. And, 71,000 documented Iraq civilian deaths since the beginning of the war, although the actual number is much higher.

As the Times of India newspaper said today, Iraq is getting worse day after day after day. We don't even know how bad things really are.

The ACLU filed a lawsuit the other day demanding the U.S. release military documents concerning the number of innocent civilians killed by the U.S. forces. They fear the government is hiding the human cost of war. We don't know, but reliable information does exist.

There is plenty of factual information for the President to rely on, but he won't. An independent commission of retired U.S. generals released a report today that concludes that the Iraqi national police force is so corrupt the force should be disbanded. These U.S. military experts concluded that Iraq's Army over the next 18 months, "Cannot yet meaningfully contribute to denying terrorists safe haven."

The GAO released its own independent study showing the Iraq Government has reached only 3 of the 18 benchmarks established as part of the U.S. continuing to fund the war. In case anyone thinks that achieving 3 of 18 isn't too bad, let me tell you what they are.

The first benchmark we achieved was passing a law that legally protects the rights of minority parties in Iraq. Except the minority Sunni population remains outside the political situation totally. The other 2 benchmarks the Iraqi Government achieved was setting up security and public relations offices to support the military escalation. But the White House will use the military brass to paint a much rosier picture next week in its report to the Congress.

Besides the kick-ass assessment by the President, there have been recent

reports trying to bolster the administration's position. I enter into the RECORD at this point a story appearing in today's Washington Post. It's on page 16, but it ought to be on page 1. The headline is: "Experts Doubt Drop in Violence in Iraq. Military Statistics Called Into Question." I urge everyone to read this important news story. The only conclusion one can reach is, here we go again.

[From the Washington Post, Sept. 6, 2007]

EXPERTS DOUBT DROP IN VIOLENCE IN IRAQ—  
MILITARY STATISTICS CALLED INTO QUESTION

(By Karen DeYoung)

The U.S. military's claim that violence has decreased sharply in Iraq in recent months has come under scrutiny from many experts within and outside the government, who contend that some of the underlying statistics are questionable and selectively ignore negative trends.

Reductions in violence form the centerpiece of the Bush administration's claim that its war strategy is working. In congressional testimony Monday, Army Gen. David H. Petraeus, the top U.S. commander in Iraq, is expected to cite a 75 percent decrease in sectarian attacks. According to senior U.S. military officials in Baghdad, overall attacks in Iraq were down to 960 a week in August, compared with 1,700 a week in June, and civilian casualties had fallen 17 percent between December 2006 and last month. Unofficial Iraqi figures show a similar decrease.

Others who have looked at the full range of U.S. government statistics on violence, however, accuse the military of cherry-picking positive indicators and caution that the numbers—most of which are classified—are often confusing and contradictory. "Let's just say that there are several different sources within the administration on violence, and those sources do not agree," Comptroller General David Walker told Congress on Tuesday in releasing a new Government Accountability Office report on Iraq.

Senior U.S. officers in Baghdad disputed the accuracy and conclusions of the largely negative GAO report, which they said had adopted a flawed counting methodology used by the CIA and the Defense Intelligence Agency. Many of those conclusions were also reflected in last month's pessimistic National Intelligence Estimate on Iraq.

The intelligence community has its own problems with military calculations. Intelligence analysts computing aggregate levels of violence against civilians for the NIE puzzled over how the military designated attacks as combat, sectarian or criminal, according to one senior intelligence official in Washington. "If a bullet went through the back of the head, it's sectarian," the official said. "If it went through the front, it's criminal."

"Depending on which numbers you pick," he said, "you get a different outcome." Analysts found "trend lines . . . going in different directions" compared with previous years, when numbers in different categories varied widely but trended in the same direction. "It began to look like spaghetti."

Among the most worrisome trends cited by the NIE was escalating warfare between rival Shiite militias in southern Iraq that has consumed the port city of Basra and resulted last month in the assassination of two southern provincial governors. According to a spokesman for the Baghdad headquarters of the Multi-National Force-Iraq (MNF-I), those attacks are not included in the mili-

tary's statistics. "Given a lack of capability to accurately track Shiite-on-Shiite and Sunni-on-Sunni violence, except in certain instances," the spokesman said, "we do not track this data to any significant degree."

Attacks by U.S.-allied Sunni tribesmen—recruited to battle Iraqis allied with al-Qaeda—are also excluded from the U.S. military's calculation of violence levels.

The administration has not given up trying to demonstrate that Iraq is moving toward political reconciliation. Testifying with Petraeus next week, U.S. Ambassador to Iraq Ryan C. Crocker is expected to report that top Shiite, Sunni and Kurdish leaders agreed last month to work together on key legislation demanded by Congress. If all goes as U.S. officials hope, Crocker will also be able to point to a visit today to the Sunni stronghold of Anbar province by ministers in the Shiite-dominated government—perhaps including Prime Minister Nouri al-Maliki, according to a senior U.S. official involved in Iraq policy. The ministers plan to hand Anbar's governor \$70 million in new development funds, the official said.

But most of the administration's case will rest on security data, according to military, intelligence and diplomatic officials who would not speak on the record before the Petraeus-Crocker testimony. Several Republican and Democratic lawmakers who were offered military statistics during Baghdad visits in August said they had been convinced that Bush's new strategy, and the 162,000 troops carrying it out, has produced enough results to merit more time.

Challenges to how military and intelligence statistics are tallied and used have been a staple of the Iraq war. In its December 2006 report, the bipartisan Iraq Study Group identified "significant underreporting of violence," noting that "a murder of an Iraqi is not necessarily counted as an attack. If we cannot determine the sources of a sectarian attack, that assault does not make it into the data base." The report concluded that "good policy is difficult to make when information is systematically collected in a way that minimizes its discrepancy with policy goals."

Recent estimates by the media, outside groups and some government agencies have called the military's findings into question. The Associated Press last week counted 1,809 civilian deaths in August, making it the highest monthly total this year, with 27,564 civilians killed overall since the AP began collecting data in April 2005.

The GAO report found that "average number of daily attacks against civilians have remained unchanged from February to July 2007," a conclusion that the military said was skewed because it did not include dramatic, up-to-date information from August.

Juan R.I. Cole, a Middle East specialist at the University of Michigan who is critical of U.S. policy, said that most independent counts "do not agree with Pentagon estimates about drops in civilian deaths."

In a letter last week to the leadership of both parties, a group of influential academics and former Clinton administration officials called on Congress to examine "the exact nature and methodology that is being used to track the security situation in Iraq and specifically the assertions that sectarian violence is down."

The controversy centers as much on what is counted—attacks on civilians vs. attacks on U.S. and Iraqi troops, numbers of attacks vs. numbers of casualties, sectarian vs. intrasect battles, daily numbers vs. monthly averages—as on the numbers themselves.

The military stopped releasing statistics on civilian deaths in late 2005, saying the news media were taking them out of context. In an e-mailed response to questions last weekend, an MNF-I spokesman said that while trends were favorable, "exact monthly figures cannot be provided" for attacks against civilians or other categories of violence in 2006 or 2007, either in Baghdad or for the country overall. "MNF-I makes every attempt to ensure it captures the most comprehensive, accurate, and valid data on civilian and sectarian deaths," the spokesman wrote. "However, there is not one central place for data or information. . . . This means there can be variations when different organizations examine this information."

In a follow-up message yesterday, the spokesman said that the non-release policy had been changed this week but that the numbers were still being put "in the right context."

Attacks labeled "sectarian" are among the few statistics the military has consistently published in recent years, although the totals are regularly recalculated. The number of monthly "sectarian murders and incidents" in the last six months of 2006, listed in the Pentagon's quarterly Iraq report published in June, was substantially higher each month than in the Pentagon's March report. MNF-I said that "reports from un-reported/not-yet reported past incidences as well as clarification/corrections on reports already received" are "likely to contribute to changes."

When Petraeus told an Australian newspaper last week that sectarian attacks had decreased 75 percent "since last year," the statistic was quickly e-mailed to U.S. journalists in a White House fact sheet. Asked for detail, MNF-I said that "last year" referred to December 2006, when attacks spiked to more than 1,600.

By March, however—before U.S. troop strength was increased under Bush's strategy—the number had dropped to 600, only slightly less than in the same month last year. That is about where it has remained in 2007, with what MNF-I said was a slight increase in April and May "but trending back down in June–July."

Petraeus's spokesman, Col. Steven A. Boylan, said he was certain that Petraeus had made a comparison with December in the interview with the Australian paper, which did not publish a direct Petraeus quote. No qualifier appeared in the White House fact sheet.

When a member of the National Intelligence Council visited Baghdad this summer to review a draft of the intelligence estimate on Iraq, Petraeus argued that its negative judgments did not reflect recent improvements. At least one new sentence was added to the final version, noting that "overall attack levels across Iraq have fallen during seven of the last nine weeks."

A senior military intelligence official in Baghdad deemed it "odd" that "marginal" security improvements were reflected in an estimate assessing the previous seven months and projecting the next six to 12 months. He attributed the change to a desire to provide Petraeus with ammunition for his congressional testimony.

The intelligence official in Washington, however, described the Baghdad consultation as standard in the NIE drafting process and said that the "new information" did not change the estimate's conclusions. The overall assessment was that the security situation in Iraq since January "was still getting worse," he said, "but not as fast."

We're kicking ass is the kind of assessment you'd hear at a football game, and the PR game is clearly on by this President and his minions. They will claim progress next week and tease the American people with talk of token U.S. troop reductions. But because it's coming from this White House, the only thing certain about next week is that it will be their latest attempt to try to mislead us into believing there are enough bullets and bombs, money, and U.S. blood to prevail in Iraq.

The best military in the world is being run into the ground by this President. That's the only truth the evidence supports. Don't believe anything else. The American people had it right in November, and they still have it right today.

The U.S. must end its occupation. There is no other choice for this country, except to continue to shed the blood of our people and waste the resources of this country in Mr. Bush's failure.

□ 1430

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair would remind Members to refrain from using vulgarity.

#### STATUS REPORT ON CURRENT SPENDING LEVELS OF ON-BUDGET SPENDING AND REVENUES FOR FY 2007 AND FY 2008 AND THE 5-YEAR PERIOD FY 2008 THROUGH FY 2012

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from South Carolina (Mr. SPRATT) is recognized for 5 minutes.

Mr. SPRATT. Mr. Speaker, I am transmitting a status report on the current levels of on-budget spending and revenues for fiscal years 2007 and 2008 and the five-year period of fiscal years 2008 through 2012. This report is necessary to facilitate the application of sections 302 and 311 of the Congressional Budget Act. This status report is current through September 5, 2007.

The term "current level" refers to the amounts of spending and revenues estimated for each fiscal year based on laws enacted or awaiting the President's signature.

The first table in the report compares the current level of total budget authority, outlays, and revenues for the fiscal years 2007 and 2008, and the five-year period of fiscal years 2008 through 2012 with the aggregate levels set by S. Con. Res. 21, the Concurrent Resolution on the Budget for Fiscal Year 2008. This, comparison is needed to enforce section 311(a) of the Budget Act, which creates a point of order against measures that would breach the budget resolution's aggregate levels. The table does not show budget authority and outlays for years after fiscal years 2007 and 2008 because appropriations for those years have not yet been considered.

The second table compares the current levels of budget authority and outlays for spending by each authorizing committee with the section 302(a) allocations made under S. Con. Res. 21 for fiscal years 2007 and 2008 and fiscal years 2008 through 2012. This comparison is needed to enforce section 302(f) of the Budget Act, which creates a point of order against measures that would breach the section 302(a) allocation of new budget authority for the committee that reported the measure. It is also needed to implement section 311(c), which exempts committees that comply with their allocations from the point of order under section 311(a).

The third table compares the current levels of discretionary appropriations for fiscal years 2007 and 2008 with the section 302(b) suballocations of discretionary budget authority and outlays among Appropriations subcommittees. The comparison is also needed to enforce section 302(f) of the Budget Act because the point of order under that section equally applies to measures that would breach the applicable section 302(b) suballocation.

The fourth table gives the current level for fiscal years 2009 and 2010 of accounts identified for advance appropriations under Section 206 of S. Con. Res. 21. This list is needed to enforce the budget resolution, which prohibits advance appropriations that are: (i) not identified in the statement of managers or (ii) would cause the aggregate amount of such appropriations to exceed the level specified in the resolution.

#### REPORT TO THE SPEAKER FROM THE COMMITTEE ON THE BUDGET—STATUS OF THE FISCAL YEAR 2008 CONGRESSIONAL BUDGET ADOPTED IN S. CON. RES. 21

[Reflecting action completed as of September 5, 2007—On-budget amounts, in millions of dollars]

	Fiscal years		
	2007	2008 <sup>1</sup>	2008–2012
Appropriate Level:			
Budget authority	2,255,570	2,350,357	n.a.
Outlays	2,268,649	2,353,992	n.a.
Revenues	1,900,340	2,015,841	11,137,671
Current Level:			
Budget authority	2,255,570	1,422,249	n.a.
Outlays	2,268,649	1,766,864	n.a.
Revenues	1,904,516	2,050,418	11,313,523
Current Level over (+) / under (–) Appropriate Level:			
Budget authority	0	–928,108	n.a.
Outlays	0	–587,128	n.a.
Revenues	4,176	34,577	175,852

n.a. = Not applicable because annual appropriations Acts for fiscal years 2009 through 2012 will not be considered until future sessions of Congress.

<sup>1</sup> Pending action by the House Appropriations Committee on spending covered by section 207(d)(1)(E) (overseas deployments and related activities), resolution assumptions are not included in the appropriate level.

#### BUDGET AUTHORITY

Enactment of measures providing any new budget authority for FY 2007 (if not already included in the current level estimate) would cause FY 2007 budget authority to exceed the appropriate level set by S. Con. Res. 21.

Enactment of measures providing new budget authority for FY 2008 in excess of \$928,108,000,000 (if not already included in the current level estimate) would cause FY 2008 budget authority to exceed the appropriate level set by S. Con. Res. 21.

#### OUTLAYS

Enactment of measures providing any new outlays for FY 2007 (if not already included in the current level estimate) would cause FY 2007 outlays to exceed the appropriate level set by S. Con. Res. 21.

Enactment of measures providing new outlays for FY 2008 in excess of \$587,128,000,000 (if not already included in the current level estimate) would cause FY 2008 outlays to exceed the appropriate level set by S. Con. Res. 21.

REVENUES

Enactment of measures resulting in revenue reduction for FY 2007 in excess of

\$4,176,000,000 (if not already included in the current estimate) would cause FY 2007 revenue to fall below the appropriate level set by S. Con. Res. 21.

Enactment of measures resulting in revenue reduction for FY 2008 in excess of \$34,577,000,000 (if not already included in the current estimate) would cause FY 2008 revenue to fall below the appropriate level set by S. Con. Res. 21.

Enactment of measures resulting in revenue reduction for the period of fiscal years 2008 through 2012 in excess of \$175,852,000,000 (if not already included in the current level estimate) would cause revenues to fall below the appropriate levels set by S. Con. Res. 21.

Enactment of measures resulting in revenue reduction for the period of fiscal years 2008 through 2012 in excess of \$175,852,000,000 (if not already included in the current level estimate) would cause revenues to fall below the appropriate levels set by S. Con. Res. 21.

DIRECT SPENDING LEGISLATION—COMPARISON OF CURRENT LEVEL WITH AUTHORIZING COMMITTEE 302(a) ALLOCATIONS FOR RESOLUTION CHANGES REFLECTING ACTION COMPLETED AS OF SEPTEMBER 5, 2007

(Fiscal years, in millions of dollars)

House committee	2007		2008		2008–2012 total	
	BA	Outlays	BA	Outlays	BA	Outlays
<b>Agriculture:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Armed Services:</b>						
Allocation	0	0	-50	-50	-410	-410
Current Level	0	0	0	0	0	0
Difference	0	0	50	50	410	410
<b>Education and Labor:</b>						
Allocation	13	4	-150	-145	-750	-742
Current Level	13	4	0	5	0	8
Difference	0	0	150	150	750	750
<b>Energy and Commerce:</b>						
Allocation	-1	-1	134	132	89	87
Current Level	-1	-1	134	132	89	87
Difference	0	0	0	0	0	0
<b>Financial Services:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Foreign Affairs:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Homeland Security:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	-425	0	-500
Difference	0	0	0	-425	0	-500
<b>House Administration:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Judiciary:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Natural Resources:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Oversight and Government Reform:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Science and Technology:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Small Business:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Transportation and Infrastructure:</b>						
Allocation	0	0	125	0	1,525	0
Current Level	0	0	0	0	0	0
Difference	0	0	-125	0	-1,525	0
<b>Veterans' Affairs:</b>						
Allocation	0	0	0	0	0	0
Current Level	0	0	0	0	0	0
Difference	0	0	0	0	0	0
<b>Ways and Means:</b>						
Allocation	0	0	-38	-38	-98	-98
Current Level	0	0	-38	-38	-98	-98
Difference	0	0	0	0	0	0

DISCRETIONARY APPROPRIATIONS FOR FISCAL YEAR 2007—COMPARISON OF CURRENT LEVEL WITH APPROPRIATIONS COMMITTEE 302(A) ALLOCATION AND APPROPRIATIONS SUBCOMMITTEE 302(B) SUBALLOCATIONS

(in millions of dollars)

Appropriations Subcommittee	302(b) suballocations as of Sept. 5, 2007 (H. Rpt. 110–182)		Current level reflecting action completed as of Sept. 5, 2007		Current level minus suballocations	
	BA	OT	BA	OT	BA	OT
Agriculture, Rural Development, FDA	18,569	19,356	1,856	1,935		
Commerce, Justice, Science	51,950	52,236	51,950	52,236	0	0
Defense	489,519	499,510	489,519	499,510	0	0
Energy and Water Development	30,296	29,882	30,296	29,882	0	0
Financial Services and General Government	19,488	20,360	19,488	20,360	0	0
Homeland Security	33,962	41,195	33,962	41,195	0	0
Interior, Environment	26,411	27,569	26,411	27,569	0	0
Labor, Health and Human Services, Education	144,766	145,567	144,766	145,567	0	0
Legislative Branch	3,774	3,950	3,774	3,950	0	0
Military Construction, Veterans Affairs	49,752	46,889	49,752	46,889	0	0
State, Foreign Operations	31,358	35,186	31,358	35,186	0	0
Transportation, HUD	50,471	107,765	50,471	107,765	0	0
Unassigned (full committee allowance)	0	0	0	0	0	0

DISCRETIONARY APPROPRIATIONS FOR FISCAL YEAR 2007—COMPARISON OF CURRENT LEVEL WITH APPROPRIATIONS COMMITTEE 302(A) ALLOCATION AND APPROPRIATIONS SUBCOMMITTEE 302(B) SUBALLOCATIONS—Continued

(in millions of dollars)

Appropriations Subcommittee	302(b) suballocations as of Sept. 5, 2007 (H. Rpt. 110-182)		Current level reflecting action completed as of Sept. 5, 2007		Current level minus suballocations	
	BA	OT	BA	OT	BA	OT
Total (Section 302(a) Allocation)	950,316	1,029,465	950,316	1,029,465	0	0

DISCRETIONARY APPROPRIATIONS FOR FISCAL YEAR 2008—COMPARISON OF CURRENT LEVEL WITH APPROPRIATIONS COMMITTEE 302(a) ALLOCATION AND APPROPRIATIONS SUBCOMMITTEE 302(b) SUBALLOCATIONS

(In millions of dollars)

Appropriations subcommittee	302(b) suballocations as of Sept. 5, 2007 (H. Rpt. 110-236)		Current level reflecting action completed as of Sept. 5, 2007		Current level minus suballocations	
	BA	OT	BA	OT	BA	OT
Agriculture, Rural Development, FDA	18,817	20,027	7	5,437	-18,810	-14,590
Commerce, Justice, Science	53,551	55,318	0	20,389	-53,551	-34,929
Defense <sup>1</sup>	459,332	475,980	45	163,831	-459,287	-312,149
Energy and Water Development	31,603	32,774	0	13,178	-31,603	-19,596
Financial Services and General Government	21,434	21,665	80	4,323	-21,354	-17,342
Homeland Security	36,262	38,247	0	17,112	-36,262	-21,135
Interior, Environment	27,598	28,513	0	11,198	-27,598	-17,315
Labor, Health and Human Services, Education	151,748	148,174	19,151	100,179	-132,597	-47,995
Legislative Branch	4,024	4,042	0	606	-4,024	-3,436
Military Construction, Veterans Affairs	64,745	54,832	-2,414	14,260	-67,159	-40,572
State, Foreign Operations <sup>1</sup>	34,243	33,351	0	16,400	-34,243	-16,951
Transportation, HUD	50,738	114,528	4,193	71,015	-46,545	-43,513
Unassigned (full committee allowance)	0	1,646	0	0	0	-1,646
Total (Section 302(a) Allocation)	954,095	1,029,097	21,062	437,928	-933,033	-591,169

<sup>1</sup> Change from previous report for current level reflects reallocation of \$7 million in prior year outlays to correct committee of jurisdiction.

FY2009 AND 2010 ADVANCE APPROPRIATIONS UNDER SECTION 206 OF S. CON. RES. 21  
(Budget authority in millions of dollars)

	2009	2010
Appropriate Level	25,558	25,558
Accounts Identified for Advances:		
Corporation for Public Broadcasting	400	0
Employment and Training Administration	0	0
Education for the Disadvantaged	0	0
School Improvement	0	0
Children and Family Services (Head Start)	0	0
Special Education	0	0
Vocational and Adult Education	0	0
Payment to Postal Service	0	0
Section 8 Renewals	0	0

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
Washington, DC, September 6, 2007.  
Hon. JOHN M. SPRATT, Jr.,  
Chairman, Committee on the Budget,  
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: The enclosed report shows the effects of Congressional action on the fiscal year 2007 budget and is current through September 5, 2007. This report is submitted under section 308(b) and in aid of section 311 of the Congressional Budget Act, as amended.

The estimates of budget authority, outlays, and revenues are consistent with the technical and economic assumptions of S. Con. Res. 21, the Concurrent Resolution on the Budget for Fiscal Year 2008, as approved by the Senate and the House of Representatives.

Pursuant to section 204(b) of S. Con. Res. 21, provisions designated as emergency re-

quirements are exempt from enforcement of the budget resolution. As a result, the enclosed current level report excludes these amounts (see footnote 1 of the report).

Since my last letter to you, dated June 11, 2007, the Congress has cleared and the President has signed the following acts that affect budget authority, outlays, or revenues for fiscal year 2007: An act to extend the authorities of the Andean Trade Preference Act until February 29, 2008 (P.L. 110-42); and a bill to provide for the extension of Transitional Medical Assistance (TMA) and the Abstinence Education Program through the end of fiscal year 2007, and for other purposes (P.L. 110-48).

Sincerely,

ROBERT A. SUNSHINE  
(For Peter R. Orszag, Director).

Enclosure.

FISCAL YEAR 2007 HOUSE CURRENT LEVEL REPORT AS OF SEPTEMBER 5, 2007

(In millions of dollars)

	Budget authority	Outlays	Revenues
Enacted in previous session:			
Revenues	n.a.	n.a.	1,904,706
Permanents and other spending legislation	1,350,273	1,299,295	n.a.
Appropriation legislation	1,477,616	1,540,849	n.a.
Offsetting receipts	-571,507	-571,507	n.a.
Total, enacted in previous session	2,256,382	2,268,637	1,904,706
Enacted this session:			
U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act, 2007 (P.L. 110-28) <sup>1</sup>	-794	9	-166
An Act to extend the authorities of the Andean Trade Preference Act until February 29, 2008 (P.L. 110-42)	0	0	-24
A bill to provide for the extension of Transitional Medical Assistance (TMA) and the Abstinence Education Program through the end of fiscal year 2007, and for other purposes (P.L. 110-48)	12	3	0
Total, enacted this session	-782	12	-190
Entitlements and mandates:			
Budget resolution estimates of appropriated entitlements and other mandatory programs	-30	0	0
Total Current Level <sup>1,2</sup>	2,255,570	2,268,649	1,904,516
Total Budget Resolution <sup>3</sup>	2,380,359	2,300,575	1,900,340
Adjustment to budget resolution for emergency requirements <sup>4</sup>	-124,789	-31,926	0
Adjusted Budget Resolution	2,255,570	2,268,649	1,900,340
Current Level Over Adjusted Budget Resolution	0	0	4,176
Current Level Under Adjusted Budget Resolution	0	0	n.a.

Notes.—n.a. = not applicable; P.L. = Public Law.

1. Pursuant to section 204(b) of S. Con. Res. 21 the Concurrent Resolution on the Budget for Fiscal Year 2008, provisions designated as emergency requirements are exempt from enforcement of the budget resolution. The amounts so designated for fiscal year 2007, which are not included in the current level totals, are as follows:

	Budget authority	Outlays	Revenues
U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act, 2007 (P.L. 110-28)	120,803	31,116	n.a.

- 2. Excludes administrative expenses of the Social Security Administration, which are off-budget.
- 3. Periodically, the House Committee on the Budget revises the totals in S. Con. Res. 21, pursuant to various provisions of the resolution.

	Budget authority	Outlays	Revenues
Original Resolution Levels	2,380,535	2,300,572	1,900,340
Revisions:			
To reflect the difference between the assumed and actual nonemergency supplemental appropriations for fiscal year 2007 (section 207(f))	-188	0	0
For extension of the Transitional Medical Assistance (TMA) program (section 320(c))	12	3	0
Revised Resolution Levels	2,380,359	2,300,575	1,900,340

4. S. Con. Res. 21 assumed \$124,789 million in budget authority and \$31,926 million in outlays from emergency supplemental appropriations. Such emergency amounts are exempt from the enforcement of the budget resolution. Since current level totals exclude the emergency requirements enacted in P.L. 110-28 (see footnote 1 above), budget authority and outlay totals specified in the budget resolution have also been reduced (by the amounts assumed for emergency supplemental appropriations) for purposes of comparison.

Source: Congressional Budget Office.

U.S. CONGRESS,  
 CONGRESSIONAL BUDGET OFFICE,  
 Washington, DC, September 6, 2007.  
 Hon. JOHN M. SPRATT, Jr.,  
 Chairman, Committee on the Budget, House of  
 Representatives, Washington, DC.

DEAR MR. CHAIRMAN: The enclosed report shows the effects of Congressional action on the fiscal year 2008 budget and is current through September 5, 2007. This report is submitted under section 308(b) and in aid of section 311 of the Congressional Budget Act, as amended.

The estimates of budget authority, outlays, and revenues are consistent with the technical and economic assumptions of S.

Con. Res. 21, the Concurrent Resolution on the Budget for Fiscal Year 2008, as approved by the Senate and the House of Representatives.

Pursuant to section 204(b) of S. Con. Res. 21, provisions designated as emergency requirements are exempt from enforcement of the budget resolution. As a result, the enclosed current level report excludes these amounts (see footnote 1 of the report).

Since my last letter to you, dated June 11, 2007, the Congress has cleared and the President has signed the following acts that affect budget authority, outlays, or revenues for fiscal year 2008: An act to extend the authorities of the Andean Trade Preference Act

until February 29, 2008 (P.L. 110-42); a bill to provide for the extension of Transitional Medical Assistance (TMA) and the Abstinence Education Program through the end of fiscal year 2007, and for other purposes (P.L. 110-48); a joint resolution approving the renewal of import restrictions contained in the Burmese Freedom and Democracy Act of 2003, and for other purposes (P.L. 110-52); and Implementing Recommendations of the 9/11 Commission Act of 2007 (P.L. 110-53).

Sincerely,

ROBERT A. SUNSHINE  
 (For Peter R. Orszag, Director).

Enclosure.

FISCAL YEAR 2008 HOUSE CURRENT LEVEL REPORT AS OF SEPTEMBER 5, 2007

(In millions of dollars)

	Budget authority	Outlays	Revenues
Enacted in previous session:			
Revenues	n.a.	n.a.	2,050,796
Permanents and other spending legislation	1,450,532	1,390,018	n.a.
Appropriation legislation	0	419,862	n.a.
Offsetting receipts	-575,635	-575,635	n.a.
Total, enacted in previous session	874,897	1,234,245	2,050,796
Enacted this session:			
U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act, 2007 (P.L. 110-28) <sup>1</sup>	1	42	-335
An act to extend the authorities of the Andean Trade Preference Act until February 29, 2008 (P.L. 110-42)	0	0	-41
A bill to provide for the extension of Transitional Medical Assistance (TMA) and the Abstinence Education Program through the end of fiscal year 2007, and for other purposes (P.L. 110-48)	96	99	0
A joint resolution approving the renewal of import restrictions contained in the Burmese Freedom and Democracy Act of 2003, and for other purposes (P.L. 110-52)	0	0	-2
Implementing Recommendations of the 9/11 Commission Act of 2007 (P.L. 110-53)	0	-425	0
Total, enacted this session	97	-284	-378
Entitlements and mandatories:			
Budget resolution estimates of appropriated entitlements and other mandatory programs	547,255	532,903	0
Total Current Level 1,2	1,422,249	1,766,864	2,050,418
Total Budget Resolution 3	2,496,125	2,469,736	2,015,841
Adjustment to budget resolution for emergency requirements 4	-606	-49,990	n.a.
Adjustment to the budget resolution pursuant to section 207(d)(1)(E) 5	-145,162	-65,754	n.a.
Adjusted Budget Resolution	2,350,357	2,353,992	2,015,841
Current Level Over Adjusted Budget Resolution	n.a.	n.a.	34,577
Current Level Under Adjusted Budget Resolution	928,108	587,128	n.a.
Memorandum:			
Revenues, 2008-2012:			
House Current Level	n.a.	n.a.	11,313,523
House Budget Resolution	n.a.	n.a.	11,137,671
Adjusted Budget Resolution	n.a.	n.a.	11,137,671
Current Level Over Adjusted Budget Resolution	n.a.	n.a.	175,852
Current Level Under Adjusted Budget Resolution	n.a.	n.a.	n.a.

Note.—n.a. = not applicable; P.L. = Public Law.

1. Pursuant to section 204(b) of S. Con. Res. 21 the Concurrent Resolution on the Budget for Fiscal Year 2008, provisions designated as emergency requirements are exempt from enforcement of the budget resolution. The amounts so designated for fiscal year 2008, which are not included in the current level totals, are as follows:

	Budget authority	Outlays	Revenues
U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act, 2007 (P.L. 110-28)	605	48,639	n.a.

- 2. Excludes administrative expenses of the Social Security Administration, which are off-budget.
- 3. Periodically, the House Committee on the Budget revises the totals in S. Con. Res. 21, pursuant to various provisions of the resolution:

	Budget authority	Outlays	Revenues
Original Resolution Levels .....	2,496,028	2,469,636	2,015,858
Revisions:			
To reflect the difference between the assumed and actual nonemergency supplemental appropriations for fiscal year 2007 (section 207(f)) .....	1	1	-17
For extension of the Transitional Medical Assistance (TMA) program (section 320(c)) .....	96	99	0
Revised Resolution Levels .....	2,496,125	2,469,736	2,015,841

4. S. Con. Res. 21 assumed \$606 million in budget authority and \$49,990 million in outlays from emergency supplemental appropriations. Such emergency amounts are exempt from the enforcement of the budget resolution. Since current level totals exclude the emergency requirements enacted in P.L. 110-28 (see footnote 1 above), budget authority and outlay totals specified in the budget resolution have also been reduced (by the amounts assumed for emergency supplemental appropriations) for purposes of comparison.

5. Section 207(d)(1)(E) of S. Con. Res. 21 assumed \$145,162 million in budget authority and \$65,754 million in outlays for overseas deployment and related activities. Pending action by the House Committee on Appropriations, the House Committee on the Budget has directed that these amounts be excluded from the budget resolution aggregates in the current level report.

Source: Congressional Budget Office.

## REAUTHORIZATION OF NO CHILD LEFT BEHIND

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. GARRETT) is recognized for 5 minutes.

Mr. GARRETT of New Jersey. Mr. Speaker, with all the various important issues that we have been debating on the floor, we should remember one very important issue dealing with education of our children that will be considered here in the House very soon, and, most specifically, that deals with the reauthorization of NCLB, No Child Left Behind.

So I come to the floor tonight to address some of the concerns and problems with NCLB and offer a possible solution. That solution, by the way, is the legislation I have submitted, H.R. 3177, the LEARN Act, the Local Education Authority Returns Now, allowing States and parents and local communities to regain control of their education and not have it be here in Washington, DC.

As we're all aware, NCLB is really simply a reauthorization of the Elementary and Secondary Act, that's ESEA, from the 1960s. What I've done is I've looked back over the past reauthorizations of ESEA, and I've noticed a very troubling trend. With every single reauthorization, new problems are always found for America's schools, and with every new problem, the solution is always more Federal involvement.

You know, all the way back in 1983, almost a quarter of a century ago, a famous report came out. It was called, "A Nation at Risk," and it said that America had fallen dangerously behind the rest of the world in education; but, today, new studies are saying much the same thing.

According to the National Center for Education Science, in 2003 U.S. fourth graders were outperformed by their peers in eleven other countries, including four Asian countries and seven European countries. U.S. eighth graders were outperformed by their peers in nine countries, including five Asian and four European.

Yet, today, as a percentage of GDP after NCLB, we are still spending more money on education now than at any

time in U.S. history. We have increased the paperwork, the requirements for the teachers, more taxpayer dollars, increased administration's burden; but we've decreased the flexibility for the teachers and the power in the classroom.

So let me just present two charts, and I would like to thank the work of Dr. Anthony Davies of the Donahue Graduate School of Business of Duquesne University, to make this point. If we look at this chart, the chart shows noninstructional spending and instructional spending in our schools. The top is eighth graders. The bottom is fourth graders.

The first chart is noninstructional spending. That is the spending that we use for the buildings, the transportation and the like. You would think that with all these reforms that we have done, that with the increase in spending, you would see an increase in performance. Well, what does the chart actually show? Well, the top chart, again, is eighth graders, and what it's showing is, as you see at the left-hand side of the chart, \$3,000 per pupil; on the far side of the chart, \$6,500 per pupil. But the performance of the students stays basically the same, regardless of how the dollars coming from Washington are spent.

The next color, the red dots, are fourth graders, exactly the same thing. Regardless of whether we're spending around \$3,000, \$4,000, \$5,000 or \$6,000, the instructional value of those dollars coming out of these programs, the numbers stay essentially the same.

The next chart you look at confirms the same point. This is instructional spending. These are the dollars that actually make their way into the classroom. This is for the books. This is for the teachers. This is what you really think of when you think of education. Same thing: top is eighth graders, bottom is fourth graders. It starts at \$2,500 and goes up to \$7,500. You would think that with these reforms of NCLB, you would think that with additional dollars going into the classrooms you would see an increase actually in the performance for these grades. But what do we actually see on the chart?

Well, for the top, the eighth graders, starting at \$2,500, up to \$5,000, up to

\$7,500, the numbers for them for the performance on these scores, under the NAEP score standards, and that's the national standards of assessments for kids, the numbers are even right across the chart. Likewise, on the bottom part of this chart, that's the fourth graders, the red little squares. Again, we're looking in the same dollar values, \$2,500 up to \$7,500, middle it's around \$5,000. How do we look at the NAEP scores? How do they change? Basically, not at all. It's in a range here of between 420 and 480 for all those students regardless of the spending of the dollars.

So the point of these two charts, and, again, I appreciate the work of Anthony Davies for compiling this information, is to show that throughout history the Federal Government looks to say that there's a problem with Americans' education. We say we're going to be the solution for our children in this country, and the solution is going to be what? Well, last time it was NCLB, No Child Left Behind, and now it's going to potentially be a reauthorization of that. I suggest no.

And I would conclude by saying that the solution is not more work on the Federal level, but more control by the parent and the local school board for the raising of their own children.

## THE ENERGY FUTURE OF AMERICA

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, the gentleman from Pennsylvania (Mr. PETERSON) is recognized for 60 minutes as the designee of the minority leader.

Mr. PETERSON of Pennsylvania. Mr. Speaker, I rise today to talk about an issue that's not talked about enough in Washington, and on a warm sunny afternoon, where it's not real hot, it's not cold, not a lot of energy's being used. Not a lot of Americans are talking about energy, but it should be on the minds of Americans.

I was disappointed last night as we listened collectively to the Presidential debate. Now, the candidates don't get to talk about what they want to talk about unless they squeeze it in on the side. They get to answer the

questions; and last night, not one question was asked about the energy future of America.

We've been a very successful Nation. We've been the leader of the world because we have had cheap, affordable energy. That has all changed. We now have expensive energy, and we have short supplies on every hand.

When I talk to the biggest employers in America, when I talk to the people that I know understand this country and the manufacture of goods and the process of goods and trade around the world, I say, should energy be a top issue? And they said, it is for us. To remain an employer in America, energy is our number one challenge.

Just to give you an example, Dow Chemical, the largest chemical company in the world, located in America, thousands of good jobs in America, their costs of energy went from \$8 billion on natural gas alone in 5 years to \$22 billion. That's almost tripling the costs of their major use of energy, natural gas.

Now, we have some energy bills moving, and we would hope that they would increase supply because when you increase supply, you decrease prices. A lot of us have struggled to understand the energy markets, but this is how I understand it in basic terms. They are not set by energy companies. They're set by Wall Street traders who look at availability of that form of energy, and they run the price up or down by the hour.

In the last few days, oil prices have been rising a dollar-something per day, and I checked about 1 o'clock and oil was approaching \$77 a barrel, almost the highest price ever, and had been increasing hourly all week. So the price of energy is not set by the sellers of energy. It's set by the Wall Street traders on their view of the availability and the affordability.

Now, the bills before us, we'll look at them a little bit, I find somewhat disappointing. They cut off production from the Roan Plateau, a huge clean natural gas field in Colorado that was set aside as the Naval Oil Shale Reserve in 1976 because of its energy-rich resources. This means that nine trillion feet of natural gas, more than all the natural gas in the OCS bill that was passed last year, will be put off limits.

The Roan Plateau had already gone through all the NEPA studies. Now, those are yearlong studies that say whether it's environmentally appropriate to produce it. They passed that test.

This provision was not in the original Resources Committee bill and had been added at the request, we think, of leadership because it wasn't in the original bill. This bill will make it harder to produce energy from Alaska's natural petroleum reserve which was set aside in 1923 to help America meet our en-

ergy needs in the long term. Additions of tens of trillions of cubic feet of natural gas and millions and millions of barrels of oil in Alaska's natural petroleum reserve which would have increased the likelihood of the construction of the gas pipeline that could bring 4 to 6 billion cubic feet of clean green natural gas from Alaska every day has not yet been built.

The bill effectively repeals language that I put in the energy bill in 2005 that took out redundant NEPAs. NEPA is a comprehensive, complicated study that you have to go through to make your environmental assessments.

Now, what was happening in the West, where a lot of our energy is, NEPA studies were being used redundantly. In other words, you have a study for your original plot. You have a study for the road. Each of these studies takes a year. You have a study for each well location. You have a study for everything you were going to do. And so I had people who said they had leased land 6 and 7 years prior and still hadn't been able to drill a hole in the ground and produce the energy for America.

So we did a simple amendment that said you do a NEPA, you do it on all of those things collectively and you go ahead and proceed. Well, the bill we have moving now takes away those redundant NEPAs and allows them to go back to multiple NEPAs. The provision alone adds red tape that will stop 18 percent of the future on-shore natural gas production and oil and hurt those least able to pay their energy bill.

The bill doubles the time it takes to get government approval for offshore energy projects at a time when China is drilling within 50 miles of our shore, along with Cuba.

Now, also, we have portfolio standards in the bill that says 15 percent of renewable energy must be a part of all electric production. Now, that's a great goal. I don't have any quarrel with the goal. But we mandated it by 2020, and some States with their natural resources can meet that, some can't.

We also, with the limit of what can be renewable energy, I know we already had the Pennsylvania law which used more items in their renewable portfolio package, and so the Federal one-size-fits-all mandate, we should have had a carrot approach, where we put a carrot out there, where we encourage, we assist, we help. But this mandate will make it very difficult for States who do not have the right sources of energy available to them because it will make it very difficult for them to produce electricity and meet that mandate.

□ 1445

We have an interesting issue in every appropriations bill this year that's a mandate that CFL light bulbs be used in every building. Now that sounds

good. Those are highly energy-efficient light bulbs, the little ones my wife and I fight about because I bought them and put them in, and she takes them out because they buzz and make noise and don't give quite the quality of light we are used to with our incandescent bulbs. We have had that discussion ongoing, but we have mandated them in government buildings.

The sad part of the story is they are all made in China. We do not produce one in America.

The Senate had severe changes in CAFE standards in their bill, which I think would be part of the discussion when we have a conference committee, if we have a conference committee on energy. Many Members of the House, bipartisanly, are concerned that the mandates in the Senate bill will be harmful to the American auto industry.

That's another issue, that we need to have more fuel-efficient cars. Nobody argues, we need to. I think we may have been a little too easy on the auto industry in America, because it seems like every time we have an energy spike, they are never ready for it, and they lose a piece of the market share. Because Americans have chosen to purchase cars that were not fuel efficient, energy prices would go up, and we would buy more fuel-efficient cars, and energy prices would come down, and we would go back to buying high gas users again.

We need to have a more fuel-efficient auto available to us, and we need to use our energy as wisely and conservatively as possible. But hopefully, in the end, we will have a CAFE standard that will not disadvantage the American automakers.

Now, one that bothered me the most, I guess, was the \$15 billion to \$16 billion tax increase on energy production. Now, I know what that's about; it's about the hatred of the big oil companies and their big profits.

Well, someone said to me one day, well, how come they have made such profits? Big oil companies over the years purchase the ability and the rights to oil all over the world, including in our country. They purchase those rights, assuming that \$25 or \$30 would be the price they would receive for their oil.

Well, we don't have \$25 or \$30 oil anymore, and when you sell \$75 oil and you were going to be profitable at \$30 oil, you are going to make a lot of money. Why do we have high oil prices and energy prices in America? Because this government and this administration have not opened up energy supply.

When you don't open up energy supply and you help create a world shortage, you force prices up. It's the traders in Wall Street, again, who determine adequacy of natural gas or oil or other commodities to the marketplace.

Now, in oil, it gets quite confusing because you will have an oil price set

by Wall Street and you will have a gasoline price that sometimes doesn't make any sense. This spring we had gasoline prices higher than they should have been, as a result of 60-some dollar oil, but it was because there was a shortage of gasoline in the world. Fifteen percent of our gasoline now comes from Europe, and when Europe didn't have the gasoline for us, we had a shortage on gasoline. So our gasoline market went higher than it normally would have.

So it's interesting that these Wall Street players run up the price because there is a shortage in the world.

Mr. ABERCROMBIE. Will the gentleman yield?

Mr. PETERSON of Pennsylvania. I would be glad to yield to my clean natural gas friend from Hawaii.

Mr. ABERCROMBIE. Would the gentleman agree then that part of the issue that we have to face here then is supply?

Mr. PETERSON of Pennsylvania. That's correct.

Mr. ABERCROMBIE. Are we going to have an adequate supply of energy so that we can come to grips with the question of price, and, in turn, the question of how much production will cost us and whether we will be able to continue as a manufacturing nation?

Mr. PETERSON of Pennsylvania. Yes. The issue should be, the number one issue in the Presidential debate, how do we secure adequate affordable energy for America to compete in the global economy?

See, we have never had to compete before, but we have countries like China and India that are stocking up on energy, all kinds of energy, acquiring all kinds of access to energy, building all kinds of power plants and hydrodams and acquiring oil and gas rights around the world, and we are sort of here sitting on our hands saying we can do it with renewables.

Now, I am for all the renewables, all we can get of them, but they are growing very slowly, and there has not been the willingness in this Congress and in this administration to say how do we acquire adequate energy supply.

Mr. ABERCROMBIE. If the gentleman would further yield on that point, isn't it a fact that there is not a world price, as there ostensibly might be for gasoline, a world price, now, even though the price of a gallon of gasoline may fluctuate because of the factors that the gentleman has indicated, but, nonetheless, at least there is some benchmark against which you can measure that gasoline price.

Mr. PETERSON of Pennsylvania. Yes.

Mr. ABERCROMBIE. But when it comes to energy like natural gas, there is, in fact, not a world price. In the context that the gentleman has just outlined, isn't it true that the rest of the world is finding a natural gas foun-

ation as part of the alternative to a petroleum fuel and able to meet the requirements that each of these nations may have, including China, at a price commensurate with production available to them and that the United States, because it does not have that same access, is actually paying a much higher price, and that, in fact, no world price exists for natural gas?

Mr. PETERSON of Pennsylvania. That's absolutely correct. We produce about 83 percent of our own natural gas. We import a lot from Canada and about 2 percent of LNG, which is liquefied natural gas, from the same area as we get our oil from.

Natural gas is not a world price, and a lot of Members of Congress and a lot of people in America don't understand that. Oil is a world price. The gasoline prices can vary. That's a portion of the oil. If you have an excess of gasoline in your country or in Europe, their price drops; if you have a shortage, their price goes up the same as ours. They operate off of the Wall Street market, and their markets.

Mr. ABERCROMBIE. The gentleman has mentioned China. Is it not a fact, then, that as we confront this dilemma of a lack of energy supply at a reasonable price in America, the Chinese are presently going about the world securing oil rights, petroleum rights, natural gas rights, energy rights of one kind and another all over the world to supply the burgeoning manufacturing and development boom that they have going on there?

Mr. PETERSON of Pennsylvania. They have a partnership with Cuba 50 miles from our Florida coast, and we can't drill within 150 miles of the Florida coast. No, we can't drill off the Florida coast at all. It's all closed at the moment.

No, you are absolutely right. We as a country do not have an energy supply plan. We just are kind of riding along, I guess, hoping things will get better, but we do not have a plan. The gentleman from Hawaii is absolutely correct.

Mr. ABERCROMBIE. May I conclude then that I commend him for his leadership on this issue. I am pleased to join with him and want to indicate to you and to those who may be listening to us today, and, more particularly, to the presentation that you are making, that unless and until we have a comprehensive energy independence plan in this Nation, our security, economic, social, military, in fact, our leadership in the world is at stake.

Mr. PETERSON of Pennsylvania. Absolutely. I have not talked to a CEO of a major corporation employer in America who either produces energy or uses a lot of energy like Dow Chemical, U.S. Steel, Pittsburgh, PPG, all the big users of energy, and I said to them, I believe that available, affordable energy equals terrorism and a challenge

to America's future. They said, you are absolutely right. Every one of them.

I have never had a person in that kind of a position or people that have understood this issue and have worked on it all their life and understand it who didn't agree with that. But for some reason, they don't say it publicly. I have been one of the few, and my friend from Hawaii has been one of the few who have been willing to say, hey, clean, green, natural gas can be our renewable, our bridge to the future. We need to realize that we must produce it, more of it.

We will take a moment here and look at American energy production. We currently are 40 percent oil, 23 percent natural gas, 23 percent coal, 8 percent nuclear, 2.7 percent hydroelectric, 2.4 percent biomass, and that's woody waste materials, geothermal, wind and solar. I guess the thing that's concerning is this is where all of our emphasis is, and ethanol.

I haven't talked about ethanol, but one of the other things that's in the bills is a mandate of 35 billion barrels of ethanol, and we are currently producing 7 billion barrels, mostly from corn.

Now, corn has been controversial because corn has gotten expensive, \$1.80 corn per bushel is now \$3.50 a bushel, has been as high as \$4 a bushel. I am not opposed to it. The manufacturing of ethanol, 95 percent of the plants that produce ethanol use a huge amount of natural gas.

In fact, ethanol is sort of a swap. Some say it's a winner by a little bit. There are those who say it actually takes more energy to make ethanol, but it's American, it has given our farmers a market for grain. But using the food supply has its long-term problems. If we would become huge ethanol producers much more than today and would have a short corn crop for a bad season, food prices have already increased measurably because hog farmers and beef farmers and poultry farmers now are paying much more for their feed to feed their animals because of corn prices, and also organizations that feed the poor around the world have always used American corn because it was so cheap and are now having to pay twice as much for it as they did before.

So using food for fuel is not, I am saying, bad, but it has its challenges. And the other problem with ethanol is that it's corrosive and cannot be put in our pipeline system. And the cheap way to move energy around the country is in pipelines. We can't use ethanol in the pipeline; we have to blend it on surface and either bring it in tankers blended or blend it at the station.

Now, ethanol has its limitations. We will kind of move into the next portion here and talk a little bit about ethanol and cellulosic ethanol. The amount of importation of oil, every year our dependence on foreign, unstable countries

for petroleum increases about 2 percent. Every year, that's just constant. It just keeps going up.

The energy bill we have before us will put another spike out here because it's going to tax energy production. It's going to make major energy fields off limits, and so we will have to do more imports. So with the energy bills that are before us, we are going in the wrong direction as far as energy production.

Now, let me get the other chart there on foreign dependence, or the deficit, the trade deficit, huge percentage, \$293 billion is the importation of oil.

Now, anything we can do to lessen dependence on foreign and the purchase of foreign oil helps the trade balance for America. It's a major portion. In fact, it's about a third of our trade imbalance. When the price goes up, this number expands very quickly.

We are at \$76, almost \$77 oil today. We have not had a major storm in the gulf. A major storm in the gulf can raise prices \$10 to \$20 a barrel in a day or two. Here is what happened when Katrina hit. That was Katrina. We have not had a storm in the gulf since Katrina.

When a major storm hits the gulf, why does it increase prices? It shuts down refineries, it shuts down pipelines, it shuts down the rigs. We stop producing for months because we have to go back in and repair the system that produces it, the pipeline systems, the cleaning systems, the refineries. All that has to be rebuilt because those storms are immense.

Last year was the first year in a long time we had a major storm in the gulf. This year we seem to be in a major series of storms right now. We have been lucky. The last two have been south of our gulf. There is one coming now that may hit the East Coast.

But when they hit the gulf with \$75 oil, we could easily have \$90 oil. That means gasoline pump prices of \$3.50, \$3.75. Also at the current time, here is where America is in trouble. We are dependent on no storms in the gulf for a stable price, or a high price, stable price without further spikes, and we are dependent on no country in the world that ships our oil, most of them are unstable governments, not having a governmental collapse or a takeover or a military coup where we lose millions of barrels of oil per day.

We have to pray, I guess, that we have good weather, that it doesn't interrupt the gulf and that we don't have a major country producing oil topple its local government.

Here is the problem. This is a picture of America. We produce a fair amount of energy in the middle. We could produce more, and we talked about some of that earlier, but we are the only country in the world that doesn't produce immense amounts of oil and gas offshore.

□ 1500

Every country in the world: Canada, Great Britain, Norway, Sweden, Denmark, New Zealand, Australia. I mean, these are all green countries. These are countries with records of being environmentally sensitive.

Offshore is from 3 miles to 200 miles. That's controlled. The States control the first 3 miles. The next 197 miles is controlled by the Federal Government. We've had it locked up for 26 years. We've said, we don't need that. I disagree with that.

Now, we will have argument that, oh, we can't have clean beaches. All those countries have clean beaches. Oil and gas production today is not the threat to the environment it was many years ago. In fact, the last major oil spill offshore was in Santa Barbara in 1966, I believe. That's a long time ago.

And everybody talks about the ship, I can't think of the name of it now, the *Valdez* up in Alaska. That was a ship. In fact, everybody who knows offshore says that we're more in danger with ships hauling oil, which they do every day, than we are from producing it.

Now, what's been interesting here is I have promoted and many of my colleagues have promoted the production of clean green natural gas. They say, well, that will pollute our beaches. Well, there has never been a gas well that's ever polluted a beach.

In fact, 11 miles is the sight line, and if you go 25 miles offshore, nobody will ever see it, even from a tall building. It's out of sight. And clean green natural gas, it's a gas, and it bubbles into the air naturally from fissures in the ocean floor every day. And even on land, natural gas finds its way out of the reserves, through pressure and works its way.

In fact, I come from the original oil patch, Titusville, Pennsylvania, first oil well drilled by Colonel Drake. It was 68 feet deep. They drilled there, actually it was a dug well because they didn't have the drilling; I guess they couldn't get a driller to come in so they actually dug the well and lined the side with stone like you do a water well, and caught oil at 68 feet. Because oil had been oozing up out of the ground and that stream called Oil Creek had oil on it before we ever drilled an oil well because it naturally oozed out of the ground because that gas sand was very close to the surface, and so they produced it there. And so I've been around it all my life.

And it's interesting that we've also had the argument on this floor and across the country that you just can't drill for natural gas. So we've been promoting just natural gas, hoping, because natural gas is our biggest need. Natural gas is what we heat 60 percent of our homes with, 70 percent of our businesses, and is a major ingredient in the production of fertilizer. Nitrogen fertilizer, 70 percent of the cost of mak-

ing it is natural gas, and we have tripled the price in a very short period of time.

Petrochemicals, every chemical you buy at the hardware store, every chemical you buy at the grocery store is made with natural gas as an ingredient, 55 percent of the cost of petrochemicals, on average. So petrochemical companies in America are in trouble because we're paying more to make them than other countries.

Polymers and plastics, 45 percent of the cost of producing polymers and plastics is natural gas because it's used to heat and it's also used as an ingredient.

We all know that making steel and bending steel is a huge cost, and most of it's done with heating by natural gas. The furnaces are run by natural gas. So our steel industry has paid a tremendous price with natural gas, and will continue to pay a tremendous price.

In fact, the president of U.S. Steel told me a year or so ago, JOHN, if you don't get a handle on natural gas prices, we won't have a steel industry in America. PPG Industries said the same: if you don't get a handle and stop this escalation of natural gas prices, we won't be in America.

And I'm sorry to say that if we don't get a handle on natural gas prices and stop the next peaks, where gas gets just unaffordable, we will be buying bricks and glass from South America, which has natural gas prices a fraction of ours, like \$1.25 a thousand, when we are currently at about seven and many times on a winter's average it's about 12 to 13 when you pay retail price.

So Russia, China, India, all of our competitors have natural gas prices that are a fraction of ours. And so we believe that we need to produce clean green natural gas offshore.

And I'm pleased that a friend of mine from Virginia Beach, from Virginia, THELMA DRAKE, has come to join us on the floor; and we'd welcome her comments.

Mrs. DRAKE. Well, thank you to the gentleman from Pennsylvania inviting me to be here with you today. This is such a critical issue, and one that I truly appreciate your leadership in the time that I've served in the House of Representatives, that this has been your passion. It shows to America today, but it's something that is a critical need, for our country, for our economic and for our national security. And I really want to thank you for the explanation that you give to America.

And I heard you talk just a few minutes ago about Cuba and China, and I think that's when America is going to demand of elected leaders, why are we blocking the deep sea drilling of natural gas off America when Cuba is going to be doing it and selling it to China, right off the coast of our Nation? And I really want America to

watch that and to remember that you've been talking about that for all this time.

One of the things that was painful for me that I learned in working with you on your bill this year is the story of Dow Chemical and how a company founded in Michigan in 1897 has lost 7,000 jobs since 2002. But they're now doing a \$30 billion expansion, and 10,000 jobs that should be right here in America are going to countries like Saudi Arabia and Libya because of the price of natural gas. You can't pay that \$14 you just showed us if you can pay 85 cents in Saudi Arabia. And that was a real driver in the Commonwealth of Virginia.

Virginia has really made a name for herself nationally on the issue of energy because of a study that was introduced by Senator Frank Wagner to look at manufacturing in Virginia. And what that study showed right away was that an absolute problem was the cost of natural gas in Virginia, and that was causing us to lose our manufacturing base. And I don't think that we've put that together into our discussions about energy.

But I certainly agree with you, there has to be a comprehensive approach to energy. I brought something today to show you that I'm very proud of, and I hope you can see it. This is the work of Old Dominion University in the Second District of Virginia in Norfolk, Virginia. And this is a sample of a bio-diesel that's created from algae. They are working with our sewage treatment plants; they're using that algae. But think about it even in the terms of agriculture and the run-off that we don't want in our rivers and in our streams and in our bays, that those nutrients, those fertilizers could be used to spur the growth of algae to be used in a product like this. So there are so many exciting things there, and that's part of what we need to focus on in your bill, in the NEED Act, which does make designated revenue streams for alternative energies for those future technologies that we need as we move into the future. But we also have to think about the needs of today and the economy of today.

And sometimes I wonder, people who fight your initiatives, if they understand the impact that it has on our economy. And I just have to question that they don't understand the problem that they're creating for us in America.

But the other things, that you have fixed royalties that will go into environmental restoration projects, in addition to renewable energy, weatherization and energy assistance, gives us funding for that, and royalties back to our local governments and to our States.

In Virginia we all know our number one issue right now is transportation and how we fund that. This would give

us a designated stream that wouldn't put an additional burden on our taxpayers.

And critically important to us in the Second District is that the legislation will target 5 percent, roughly \$20 billion, of funds that would go towards the restoration of the great natural resource of our Chesapeake Bay. That fully funds the estimate we've had from our Chesapeake Bay Commission for what it would take to restore the bay.

And what's interesting is that this is gas only. We need to make sure that we have that discussion. You mentioned *Exxon Valdez*. My numbers are that you're 13 times more likely to have a spill moving product in by tanker.

But we're talking about natural gas. We're talking about nothing that would have an impact on our environment, but would have a huge impact on our economy and our national security.

It also puts our States in control. So thank you for that, that States would make the decision of, during that first 100 miles, of whether to be in or out of this program.

So I want to thank you for letting me join you. I want to thank you for your leadership. I want to thank you for continuing to be the voice that says this is a crisis in America. We can no longer continue to be dependent on foreign sources of energy. With the technologies that exist today, we need your legislation; and thank you for telling America about it.

Mr. PETERSON of Pennsylvania. Let me just ask you a question: Weren't you surprised in the debate last night that the media didn't ask one energy question, as if energy is not an issue?

Mrs. DRAKE. I am surprised. I think it is one of the top five issues in America, and that's energy, and I was very surprised by that.

Mr. PETERSON of Pennsylvania. As we look at the chart that we have in front of us, it's called the NEED Act: \$150 billion will go to producing States, with an incentive for them; \$100 billion will go in the U.S. Treasury, \$32 billion for renewable energy research. Now, that's real money for renewable energy research: \$32 billion for carbon capture and sequestration research, which is the big issue of the day, unfortunately, getting more play than energy availability and affordability. And I'm going to say this: if carbon sequestration is a bigger issue in this Congress than energy availability and affordability, this country will not compete. We have to have available, affordable energy. And the advantage of clean natural gas is it has a fraction of the carbon of the other fossil fuels. It's the clean green fuel. It's about a third of the carbon of all the other fuels. So clean green natural gas. But it has to become affordable and stably priced.

For the Chesapeake Bay, \$20 billion, \$20 billion for the Great Lakes restora-

tion, \$12 billion for the Everglades, \$12 billion for the Colorado River, \$12 billion for the San Francisco Bay, and \$10 billion with LIHEAP and weatherization. Weatherization of course is an important component there because it helps poor people make their homes energy efficient.

We're joined by the lady from Tennessee. We're delighted to have you with us today.

Mrs. BLACKBURN. I thank the gentleman for yielding, and I thank you for the work on the House Energy Action Team and the leadership that you have provided there on this issue, and for your consistent message that I think most Americans share with us. They understand that fuel sources are abundant in this Nation. The problem is they're restricted. And there is so much regulation and so much red tape that you have to go through in order to arrive at a utilization point for those fuel sources.

Now, we've just come past the second remembrance of Katrina. And as we have done that, and as I spent some time down in the gulf coast region during August, so many people would say, you know, it's amazing to me that the Federal Government has not made significant changes in putting refineries, in opening other resources. We're still centered around here, and the hurricane season is coming. And that causes people to say, I question you for what you have not done. And we hear that from our constituents. And I question you about the price at the pump, because they now understand that a lack of refinery capacity in this country, overregulation of refineries, restricted access to fuel sources, yields a higher price at the pump for transportation fuels. It yields a higher mark on the bill when they get it for their home heating oil, for gas for their home, for electricity for their home. They understand this. And I fully believe that the liberal leadership in this House will have to answer to the American people for the high cost to consumers.

□ 1515

And that's the first point that I want to touch on today. As you look at what was passed in the energy bill they brought forward that really has no energy production in it, it just deals with all these global warming measures or conservation measures at some point but not really with energy. Just looking at the cost of government-mandated efficiency, now, if I have ever heard an oxymoron, that is probably is it. Government-mandated efficiency. It's not driven by consumers, it's not driven by innovators, but by the government saying reach this mark.

What we are seeing is that the new appliance efficiency standards have raised the cost of a good top-loading washing machine, which is the kind I still have in my house. The kind I

choose to use is a top loader. They have raised that to over \$900. And that is not according to you or me or the Congressional Budget Office. That is according to Consumer Reports. And we know that if the Senate had their way, then it would cost even more. So on our appliances, the mandated efficiency standards are going to end up costing our consumers more when they go to make that purchase.

So the gas to get in the car is going to cost them more. The electricity to power the computer is going to cost them more in order to get to the purchase point for that appliance that is going to cost them more.

Mr. PETERSON of Pennsylvania. Reclaiming my time, it's interesting. Here I have a chart in front of me that I have not seen before but I found very interesting today. Twenty percent of our electricity now is produced by natural gas, and that has been the big user of natural gas that has really forced natural gas prices up because we changed that about 12 years ago. Prior to that you were not allowed to use natural gas to make electricity, only for peak power in the morning and evening when you have this surge. A gas generator you can turn off and on, but a coal plant you can't. A nuclear plant you can't.

But here is the current cost of electricity: Nuclear electricity costs \$13.54 a megawatt hour. Coal costs \$20.80 a megawatt hour. Natural gas, \$49.51 a megawatt hour. Nonhydro, which would be wind and solar, costs \$68 a megawatt hour. And the reason for that is that we all wish that wind and solar would produce a lot more energy than they do, but the wind doesn't always blow and the sun doesn't always shine, and when it doesn't shine and it doesn't blow, you have to have another system that you've paid for like a gas generator that you can turn on or turn off as the wind blows or doesn't blow and the sun shines or doesn't shine, because we have not yet been able in batteries to store this energy, or in some sort of a heat tank, to where we use it later. We have researched with billions of dollars and we will continue to research, but those are very expensive forms of electricity.

Mrs. BLACKBURN. The gentleman is exactly right on that. They are expensive forms of energy and electricity. And one of the other components to that, in our Select Committee on Environment and Global Warming today, we had a hearing dealing with carbon emissions and carbon offsets and the cap and trade system that Europe is currently involved in to meet their Kyoto protocols. Well, the interesting point of this is if you were to enact some of the sequestration encaptured for CO<sub>2</sub> emissions, what we are seeing and what we are hearing from some research is that this could end up raising a household electric bill \$40 a month.

Now, what we do know is we have a lot of Americans that would not take kindly to seeing government mandates increase their electric bill every month while we are still not sure if our CO<sub>2</sub> emissions are causing the Earth to warm or if it's cyclical. Is it just part of a natural scientific cycle that our wonderful world goes through? We have times of cooling and times of warming.

So there are lots of questions that are around this issue, and before we make hasty decisions, one thing we need to do is be certain that we tend to what we know is on our plate; that we tend to, first of all, address lowering the restrictions on our domestic sources of energy, making certain that we can avail ourselves of the oil, of the gas, of the coal that we have domestically, making certain that we are doing the right type of research and looking for alternative sources, making certain that nuclear is available for our power generation. As you said, the least expensive, the cleanest form of electric power generation is the new nuclear. And I will ask the gentleman to reiterate those statistics.

Mr. PETERSON of Pennsylvania. Yes. The cost for nuclear is \$13.54, and there is a new nuclear. Coal, \$20.80; natural gas, \$49.51; and nonhydro, \$68. Now, we need them all for the portfolio, but we have to have affordable, available energy or Americans won't have jobs. In my view, energy costs are the biggest job killer in America and have been this decade. We blame it on other things, but the cost of energy since it has spiked has stayed there, and we now are at a high plateau where future spikes are coming. We just need a storm, we just need a country to topple, and we'll have \$100 oil. And we know \$100 oil would be \$4 or more for gasoline. We understand that.

I yield to the gentleman.

Mrs. BLACKBURN. I thank the gentleman for yielding. And he is exactly right about the cost and comments about the portfolio. And I think that many of our colleagues would be interested in seeing what the balance is in our portfolio as to where we are pooling our energy sources. And you are right. A well-balanced and appropriate portfolio is going to have many different components to it. Just as with trade, we are going to see many different components in that. We are going to have an opportunity to look at how trade affects this.

And you have just put a poster up about our trade deficit, and we certainly can see where we are fitting in here with some of our natural gas and our petroleum and petroleum products and what that means to our trade balance. And at the same time as we look at trade, we look at the portfolio that we have stateside and look at what is contained in that portfolio, and you are exactly right to bring those issues forward.

I will just say I thank the gentleman again for yielding. I do think that as we look at this issue, the cost to consumers and the effect on our GDP has to be considered as well as moving forward. The gentlewoman from Virginia mentioned a biodiesel alternative, algae, and we know that for carbon capture, sometimes that is used to help spur the growth of that algae that is then turned into biodiesel. So you are using an unwanted byproduct to create an item that can be the genesis for an alternative fuel, making certain that we open up American energy resources for American energy solutions. Our domestic energy supply is abundant. And then in order to capitalize, to be resourceful and utilize that, making certain that we are spurring American innovation to find those solutions.

And, again, I thank the gentleman for yielding.

Mr. PETERSON of Pennsylvania. I thank the gentlewoman from Tennessee for her comments and for coming down and sharing today.

I think the number one issue we need in America is to have a strategy to open up the Outer Continental Shelf for natural gas first, and, further on out, hopefully down the road, oil, because we need both.

Natural gas, though, is a clean, green fuel that is low in carbon emissions. It's not a nitrous oxide problem. It's not a sulfuric acid problem. It's a clean, green fuel. And why we have not utilized it as the bridge I find hard to understand. We have had a presidential moratorium and a congressional moratorium for 26 years. The only country in the world to do that.

We talk a lot about Brazil's ethanol. Ethanol is part of their portfolio, but Brazil also opened up their Outer Continental Shelf and are now producing lots of natural gas and lots of oil offshore, so they are energy self-sufficient, with ethanol being a piece of it.

Now, they make their ethanol out of sugarcane, which is far less costly because we have a two-step process. We have to change the starch in corn to a sugar and then we change it to alcohol, which is the fuel. So we have a dual process, and it takes twice as much energy to do that. The production of ethanol is a high-energy consumer, probably as much energy as we produce, but it is trading foreign imports for American made, so I support it.

Now, the push at the White House has been for cellulosic ethanol, which I am in support of too, but it is still, unfortunately, in the test tube. The President was here on the floor talking about it last February, and a few days later I was told that he asked to go see a plant and, unfortunately, there wasn't one. He had to go to two laboratories to where it is being studied. And cellulosic ethanol will be made out of any plant life that is decaying. It could be garbage from our garbage stream. It

could be grass like switch grass and other kinds of grass. It could be cornstocks or peapod waste or any kind of waste stream from our food supply, or it could be cellulose from wood, any kind of woody waste. And you then make alcohol as you ferment that. Now, hopefully, that is going to be more cost-effective and will not be competing with our food supply. And I commend the President for producing that, but I think we need to do a number of things.

First, we need to expand the conservation wise use of energy. If Americans were told up front where we are with energy availability and affordability, I think each and every American will do something to conserve and more wisely use energy. But I don't think Americans have been adequately informed. I think the press have been very negligent. But, of course, Congress and the White House have been negligent about talking about this issue. The press certainly have not had it on their agenda and have not often asked it in the presidential debates, and we hope that will change. We mustn't waste energy.

Recently here in the House we had an initiative that the Capitol complex would be less heated by coal and more by gas, and that was a carbon statement. That bothered me a little because if everybody in the country, if every government does that, all Federal agencies do that, State governments do that, universities, and some universities have already done that, if they all switch from coal to gas, we are going to put more pressure on natural gas and increase the shortage of natural gas and increase the price. What disappointed me was that was the first initiative to have a wiser energy use for Congress and the complex we house, all the buildings we work in. But every window in all of these buildings is still a single-pane, leaky window. Not one energy-efficient window has been put in. It seems like we ought to keep the heat in and the cold out before we change fuels.

We need to assist companies and individuals who use a lot of energy with using energy more wisely. That is a government educational process. We need to open up the OCS. We need to open up the Outer Continental Shelf for the production of energy, specifically natural gas. We need to open up more of Alaska and more of the West for oil production.

The President has funded six pilot plants for cellulosic ethanol. I have been urging them to fund six pilot plants that take coal and make liquid fuels. That is a German process. When we blockaded Germany during World War II, they made their fuel out of coal. The fissure tropes process, several other processes that have been developed in this country, there are ways to do that. You can make natural gas out

of coal. But for some reason, there has been a reluctance in this Congress and a reluctance in this administration to use coal, our most abundant fuel, for liquids and for natural gas, thus lessening our dependence on foreign, unstable countries.

We need to figure how we speed up nuclear energy. Nuclear energy is safe. France is, I think, approaching 80 percent nuclear energy for their country, the production of electricity. We had a process here that took, I think, 10 years for a permit. We downsized that in the energy bill to 4 years to permit and 4 years to build, so we now have an 8-year process to build a nuclear plant.

□ 1530

One of the problems we're having is that many of the components that are needed in the energy plant have to be bought from foreign countries because in America we don't make the castings to make a nuclear power plant any longer. We're buying those from Japan. I'm told a lot of the other portions are coming from Germany. We no longer have the technology in-house. I find that scary.

We must expand the use of clean coal technology. We have the fluidized bed process that we use in Pennsylvania to burn waste coal, the dirtiest, nastiest coal, and burns it cleanly. And if you burn good coal with the fluidized bed process, and if you incentivize the building of new plants to replace the old plants, but it's almost impossible in America to permit a new coal plant. We have put coal off limits. So we're not going to use it for liquids, we're not going to use it to make gas and we're not going to use it to make electricity. And we're not going to open up the Outer Continental Shelf for oil.

Folks, we cannot conserve our way out of the energy crisis in America. We need to conserve. We need to use energy very wisely. But if we don't have an energy plan for available, affordable energy for America, I will guarantee you that within a decade, we will not be the superpower of the world; we will not be a front-runner nation. We will be a second-rate nation.

We have huge competitors today. America has never had Chinas and Indias nipping at their heels taking away business every day. Those companies have energy plants. They're building nuclear plants. They're building hydro plants, dams. They're building coal-to-liquid plants. They're doing it all. They're acquiring rights to oil fields that have historically been ours. They have a plan for energy availability and affordability.

Yes, Americans must conserve and use energy wisely. But Congress and this White House must have an energy policy that says we're going to have available, affordable energy. And in my view, at the front of the pack should be clean green natural gas. And our bill,

the NEED Act, opens up the Outer Continental Shelf after 50 miles. We give the States control of the first 50. The second 50 will be open to natural gas only. And the States will have the right, with their legislature passing a bill to say they don't want it open. The second 100 miles will be open for natural gas only. That gives the States control of the first 100 miles for clean green natural gas. We think we ought to be producing more than that, but we're struggling to get clean green natural gas.

So we say offshore should be our first initiative. We should have coal-to-liquid plants being built online so we can refine that process. We need to be promoting more nuclear. We need to have all the renewables that we can produce; but, unfortunately, there are only a little bit over a percentage today. And many people are holding that out as the answer. I wish that was the answer; I would be all for it. But those that are telling us that we can conserve and renewables will be our energy portfolio are not being honest with the American public.

Just to show you, just a few months ago a bill was introduced in this body that said, if a bird or a bat is found at the foot of a windmill, it would be a criminal act. And that same day I think the Wind Association, and God bless them, I'm for them, but they stated that we would be at 20 percent of the energy portfolio in a very short time, I think in 10 years. I wish that was true, but it's not true. We can't get there that quick. The wind only blows a portion of the time, and we have not been able to store the energy and keep it and use it later. It only blows part of the time. We have to have a redundant source, clean green natural gas, and a complete portfolio for America so we can have jobs in America, so Americans can heat their homes, run their businesses, and compete in the world economy. We can compete with anybody if we're given a fair shake; but we must have available, affordable energy if America is going to continue to be a leader of the world.

#### THE TIME IS NOW TO SUPPORT HEROES OF 9/11

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, the gentlewoman from New York (Mrs. MALONEY) is recognized for 60 minutes as the designee of the majority leader.

Mrs. MALONEY of New York. I thank the Speaker from the great State of New York for yielding me this time on this incredibly important issue.

And, Mr. Speaker, as we approach the sixth anniversary of the tragic events of September 11, I appreciate the opportunity to speak today about one of the most important issues facing my

district, my hometown of New York City and our Nation.

I am so proud to be here today with my colleague and good friend from Manhattan, JERRY NADLER, who has been a tireless advocate for everyone who has become sick from the toxins of 9/11. His district includes Ground Zero, and our work together on this issue can truly move this forward.

I want to note that a number of New Yorkers will be with me today, Congressman FOSSELLA, YVETTE CLARKE, JOHN HALL, ELIOT ENGEL, and STEVE ISRAEL, if he was not in the Chair being the Speaker, he would be down here on the floor talking about the 6 men and women from 9/11 who need our help, and possibly Chairman PALLONE.

Mr. Speaker, the death toll from 9/11 is still growing, and the nightmare of that day has continued for thousands of our fellow Americans who are suffering with illnesses and injuries caused by the attacks, but are not getting the help they need.

When people hear that the men and women who rushed in to save the lives of others on that terrible day, who worked to clean up the site, who worked in construction, I remember that day there were signs everywhere, "iron workers, report for duty," retired workers, all workers to the site. These men and women rushed to the site thinking of others, not of themselves; and many of them are sick and they need our help now.

The collapse of the World Trade Center towers took nearly 3,000 lives in an instant and released a massive cloud of asbestos, pulverized concrete and other poisons. These toxins have sickened thousands and have killed at least eight, but likely dozens more Americans, in the years since 9/11.

On 9/11, 500 of my neighbors and constituents lost their lives. That was more than any other district. We lost up to 3,000 people, but thousands and thousands more lost their health; and we need to be there to help them now.

The gray dust that billowed through Lower Manhattan that day is said to have been as caustic as drain cleaner. It settled in the homes of Lower Manhattan, in downtown schools, playgrounds and parks, and in the lungs of tens of thousands of Americans. These forgotten victims of 9/11 either lived or worked downtown, courageously volunteered for rescue and recovery operations at Ground Zero, or merely happened to be in Lower Manhattan, a school child, a worker, on one of the worst mornings our country has ever known. And right now, more than 6,500 responders, truly the heroes and heroines of 9/11, are being treated for 9/11-related health problems through the federally funded World Trade Center Medical Monitoring and Treatment Program. And more than 5,000 have been referred for mental health care, often for conditions like post-trau-

matic stress syndrome. Every month, another 500 to 1,000 responders sign up for health monitoring, and those coming in are more sick than ever before.

In all, more than 70,000 Americans reported to the World Trade Center Health Registry, and they were near Ground Zero in the days following 9/11 and have serious concerns about their health.

As you would expect, the majority of those registered are from New York, New Jersey, and Connecticut. But what many people may not know is that more than 10,000 Americans from outside the tri-state area have also signed up for the registry. Amazingly, every single State and 431 of the 435 congressional districts nationwide have someone in the World Trade Center Registry in New York City. This is a health emergency on a national scale, and it requires a strong Federal response.

This Saturday at Ground Zero, many of us on the floor here this afternoon will be joining the working men and women of New York City's labor movement in a rally to send a message loud and clear that the time is now to support our heroes of 9/11. Six years is long enough.

Along with the New York State AFL-CIO, the New York City Central Labor Council and the Building and Construction Trades Council, we will be showing honor, support and respect for the contributions and sacrifices of the heroes and heroines of 9/11. And we will be rallying for action from the government to care for the thousands of people who have become sick because of the toxins of Ground Zero.

With the strong support of the AFL-CIO, Representative NADLER and I are preparing to introduce, along with Congressman FOSSELLA and many others, new comprehensive legislation to do just that. The 9/11 Health and Compensation Act will ensure that everyone exposed to the Ground Zero toxins has a right to be medically monitored, and all who are sick as a result have a right for treatment.

It will build on the expertise of the Centers for Excellence, which are currently providing high-quality care to thousands of responders and ensuring an ongoing data collection and analysis, expanding care to the entire exposed community.

The bill also includes care for area residents, workers, and school children, as well as the thousands of people that came from across the country to assist with recovery and clean-up efforts.

Finally, it provides compensation for economic damages and loss by reopening the September 11, 2001 Victims Compensation Fund. I have been working for years to make this happen, along with all of the members of the New York delegation. And I am very proud to be working with Representative NADLER, with the strong support of the New York AFL-CIO, to move

this comprehensive, bipartisan bill through Congress.

We are united as a delegation; we are united with labor; we are united at the various levels of government, and we are truly committed. We will not stop, and we will continue to work every single day and hour to make sure that this happens. Six years, six long years is long enough for the men and women who are sick because they rushed into burning buildings to save the lives of others, to work on a deadly pile where the toxins infected their lungs.

Once again, the 9/11 health crisis is a national emergency that was caused by an attack on our country. Only the Federal Government has the resources and the reach to properly address the health and compensation needs of thousands of Americans from across this Nation whose health was compromised by the World Trade Center attacks.

I must say that we would not have moved forward as we have with some funding and some help without the complete support of the Democratic leadership. Chairman OBEY, who has put money in the appropriations bill, Speaker NANCY PELOSI, who has met with the sick and injured workers many, many times here in the Capitol, along with Majority Leader STENY HOYER and others. This is a united Democratic and Republican effort to help the sick people that are sick because of the attack on America.

The solutions I have outlined this afternoon are neither easy nor inexpensive, but they are part of our country's moral obligation. As the wealthiest country in the world, it is our duty to care for those who responded to an act of war. These were the first veterans of the act of war. They are veterans; they should be treated with health care. We must take care of the people who took care of us following 9/11. Many risked their lives, and many, many more risked their health. It is the least we can do as a grateful Nation. The time to act is now. Six years is long enough.

I would now like to recognize my colleague and dear friend from the Lower East Side who has been a tireless advocate for everyone who has become sick from the toxins. His district includes Ground Zero. And our work together on this issue can truly move this issue forward.

Congressman NADLER is recognized for 5 minutes.

□ 1545

Mr. NADLER. I thank the gentlewoman for yielding. I must say that I am from the Upper West Side, not the Lower East Side, although my district does cover part of the Lower East Side, and that is certainly no insult.

Mrs. MALONEY of New York. We are all in it together, East Side, West Side, all around the town. All around the Nation, really.

Mr. NADLER. Mr. Speaker, I do thank the gentlewoman for yielding. I want to thank her for her leadership on this issue. I am pleased that we will soon be introducing legislation together to provide long-term health care to all the first responders, residents, area workers and students who have become sick as a result of the collapse of the World Trade Center. Our legislation will build on the efforts of the Centers of Excellence of New York City and will extend to people who came from all over the country to aid in the massive rescue and recovery effort after 9/11.

When the World Trade Center collapsed on that sunny morning 6 years ago, a plume of poisonous dust blanketed lower Manhattan, and not just Lower Manhattan, but parts of Brooklyn and possibly Jersey City, too. The cloud was a toxic mixture of lead, dioxin, asbestos, mercury, benzene, PCBs and other hazardous contaminants that swirled around the site where the World Trade Center once stood. The cloud blanketed the area as rescue and recovery workers worked around the clock. Many did so without adequate or without any protective gear. Thousands of first responders inhaled this poisonous dust before it settled onto and into countless homes, shops and office buildings in the area.

For the past 6 years, we have demanded that the EPA fulfill its legal mandate to protect the public health by telling the truth about post-9/11 air quality and by implementing a scientifically sound testing and cleanup program to address indoor contamination. They have absolutely failed on both fronts.

While America watched these brave men and women working fearlessly at the World Trade Center site, their government failed them and continues to fail them. As the Nation and the world united in solidarity, our government, this administration, put politics over science and safety.

Federal law mandates that when there is a terrorist attack in which toxins are released into the air, both the Environmental Protection Agency and the Occupational Safety and Health Administration have specific responsibilities. EPA is charged with the cleanup and is the lead agency to deal with the pollution. The American public deserves to know why and how that did not happen. We are getting some answers though, painstakingly.

As Chair of the Subcommittee on Constitution, Civil Rights and Civil Liberties, I chaired a hearing in June on the failures of the Federal Government in responding to the environmental crisis that resulted from the World Trade Center attacks. Senator CLINTON held a companion hearing in the Senate. At the hearing we heard for the first time from Christine Todd Whitman, the former administrator of

the EPA, who said her agency did nothing wrong, that they were honest with the public and that they listened to their scientists. But we know that EPA lied and to this day continues lying. We know that early tests revealed high levels of asbestos and other toxins and that EPA in statements vetted through the White House misled the public with their assurances that the air was safe to breathe. Independent scientists who testified in the hearing said that no amount of asbestos should be considered safe and that everyone knew that those buildings contained asbestos, hundreds of thousands of pounds of it before the buildings collapsed and released it into the air.

Indeed, there is no doubt that thousands of people are sick as a result of the contamination at the World Trade Center. Thousands of people are sick who would not be sick today if they had not been lied to by their own government and worked without protection on the pile for 13 and 14 and 15 weeks.

A study by Mount Sinai Hospital found that 70 percent of the more than 9,000 first responders who were studied suffered health problems related to their work at Ground Zero. These health problems include things like chronic obstructive pulmonary disease, interstitial lung diseases, and reactive airway disease.

A recent New York Times article highlighted the clear link between the World Trade Center dust and life-threatening diseases. The article cited the report from doctors from the Fire Department of New York and the Albert Einstein College of Medicine, which again confirms what we have known for years, that we are facing a major health crisis as a result of September 11.

These studies do not even address the students at Stuyvesant High School and the Borough of Manhattan Community Colleges, schools that sat near piles of debris from the Towers, the nearby residents' apartments still contain poisonous dust or the thousands of people that work in offices that were never properly cleaned. These factors combined present an unprecedented challenge to public health not just to New York City but across the country.

In the days and weeks after 9/11, workers and volunteers came from across the country to help. The great citizens of this country came together, but the Federal Government has failed in its obligations. To this day there has been no comprehensive testing and cleanup of the affected areas, and to this day, there is no adequate provision for long-term monitoring of health care of the people who suffered in the aftermath of the World Trade Center disaster.

Now we are making, finally, small strides in providing health care to those who became ill. The emergency

supplemental appropriations bill passed earlier this year because of the efforts of Mrs. MALONEY and myself and other members of the New York delegation included \$50 million for 9/11 health needs. The 2008 House Labor-HHS appropriations bill includes \$50 million for the World Trade Center monitoring and treatment program.

I was also extremely pleased to learn from Senator CLINTON that the Senate appropriations subcommittee has included \$55 million in their version of the labor appropriations bill. The Senate version of the bill includes funding for residents, offices of commercial workers, volunteers, and students. I hope the House will follow suit in making Federal funding available for residents too.

But much more remains to be done. The estimates of the costs are not \$50 million a year but starting at \$198 million and expanding to \$400 million a year as more people become sick in the next few years. And we need to develop a comprehensive approach to 9/11 health that includes residents, nonfirst responder workers and school children. We need to secure funding that is not subject to the yearly appropriations battle. We must commit ourselves to act and to help all of those who are still waiting. That is why we are going to introduce the bill that Mrs. MALONEY referred to a few minutes ago to provide a long-term comprehensive funding source, a bill that I hope this House will consider.

But in addition, there's a second cover-up. I have always said there are two cover-ups conducted here. One about the health care disaster that followed 9/11; that cover-up has unraveled. In the last year with the revelations of the Mount Sinai study, the New York Daily News reports and other reports that have come out, now everybody recognizes that first responders and residents are suffering, thousands and thousands of them, because of the air pollution after 9/11, because of the government lying to them and saying that the air was safe to breathe and therefore they didn't use respiratory equipment or they were there in the first place when they shouldn't have been, not the first responders, but residents who could have gone elsewhere. But that was one cover-up that has now unraveled, and we have been talking about what to do about it and how to provide long-term medical monitoring and long-term care for it, and that is the legislation we are talking about.

But there was and is a second cover-up, and that cover-up is the fact that the indoor spaces that were polluted were never properly cleaned up. A GAO report, which Senator CLINTON and Mrs. MALONEY and I unveiled yesterday, pointed out that the EPA to this day cannot guarantee that any single building, except for its own building which it cleaned up properly at 290

Broadway, other than that, they cannot guarantee that any single building in Lower Manhattan is clean today and does not contain toxins that are slowly poisoning people on and on.

The EPA never properly cleaned up, nor did the City of New York, indoor spaces. Nature cleans up the outdoor spaces. The rain washes the stuff away. The wind blows the toxins away. Nothing cleans up indoor spaces. The EPA Inspector General reported in 2003, it is 4 years ago already, that the so-called cleanup the EPA conducted in 2002 was a phony, that it didn't clean up anything adequately. And they said that what had to be done, the EPA Inspector General, was that the EPA should inspect several hundred indoor spaces, apartments, residences in concentric circles going out from the World Trade Center to find out where the contamination is, maybe 3 blocks in one direction, maybe 3 miles in another. And wherever they found the contamination, they had to go in and clean up every single building in those areas. That may cost money, but until that happens, the babies crawling on the rug 10 years from now or today will be poisoned. The people living in those apartments, working in those spaces, will be poisoned, and we will reap the bitter harvest 10 and 15 and 20 years from now with thousands of unnecessary and preventable cases of mesothelioma and lung cancer and asbestosis.

Mr. Speaker, it is our job to do two things. If we are going to be true to what we have said to the heroes and about the heroes of 9/11, we must do two things. We must provide legislation and funding for long-term monitoring and health care such as that that Mrs. MALONEY and I and others have been talking about in the legislation that we are introducing. We must also prevail upon the administration, by legislation if necessary, to do the proper indoor testing the way the EPA Inspector General said, and then to do proper cleanup. Not a cleanup that the EPA's own scientific advisory panel says is a joke and a fraud, not the cleanup that the EPA's Inspector General says is a joke and a fraud, a proper cleanup that does the entire building, that looks at all pollutants, not just asbestos, that is not limited geographically to below Canal Street, but wherever the contamination went as scientifically determined.

These are what we must do. If we do these things, we are true to the survivors and the heroes, and we will learn so that, God forbid, when there is another disaster, natural or manmade, we will do it properly and we will not have thousands of people with preventable illnesses and shortened lives as a result of our malfeasance or carelessness.

So I thank Mrs. MALONEY for arranging this special order. I thank her for her leadership and in bringing to all our attention the struggle and the con-

tinuing health problems caused by 9/11 and in helping to craft legislation to deal with it.

Mrs. MALONEY of New York. I thank the gentleman for his leadership and for his moving statement.

Mr. Speaker, the New York Daily News editorial board won the Pulitzer Prize for its groundbreaking series of editorials entitled "9/11, The Forgotten Victims" which documented the growing medical fallout from the World Trade Center attacks. Since this is really about the sick heroes and heroines of 9/11, not about legislation or legislators, I would like to share an excerpt from this award-winning series. This is from part 1 of the series entitled, "Abandoned Heroes," which was originally published in 2006.

I quote, "They cough, they wheeze, their heads and faces pound with the pressure of swollen sinuses. They lose their breath with minor exertion. They suffer the suffocation of asthma and diseases that attack the very tissues of their lungs. They endure acid reflux, a painful indigestion that never goes away. They are haunted by the mental and emotional traumas of having witnessed horror. Many are too disabled to work. And some have died."

Mr. Speaker, I now yield 5 minutes to my colleague and friend from the other side of the aisle, the gentleman from New York, VITO FOSSELLA, who has worked very hard to get funding for the heroes of 9/11, including \$25 million in the President's budget.

Mr. FOSSELLA. Mr. Speaker, I thank my colleague and I thank her for her efforts to date on being one of the strongest and one of the most vocal advocates for ensuring that the people who, regrettably, either are not known about or too often are forgotten, those are the folks that have been represented so well by Mrs. MALONEY and mentioned by Mr. NADLER, people who are suffering today.

There is one thing I know about the American people. If they know that their fellow citizens are suffering, especially those who responded to that tragedy on 9/11, they will be willing to help. So I think it is part of our job, a very important role here is that we continue to inform not just the Congress, but really, by extension, the American people that there are thousands of people who need our help.

As we approach the sixth anniversary of 9/11, it is time to reaffirm our commitment of never forgetting. As was mentioned, we may forget too much here in Washington. All of those who worked, lived and went to school in Lower Manhattan, who breathed in the toxic air created by the destruction of the Towers, many of them are suffering tragically from health effects. A New York City Health Department study shows an increased incidence of asthma for those that worked at the pile. A Department of Health and Human Serv-

ices study shows that illnesses that are a result of exposure to 9/11 toxins are definitely on the rise. As this problem grows, progress on coming to a solution can be measured only in small steps rather than giant leaps as critical needs continue to be unmet after 6 years. In fairness, in the last 2 years or so, we have had some progress: \$125 million from the Federal Government, of which \$75 million went for treatment, that was for the first time, working with Mrs. MALONEY in particular; getting the creation of a health czar by the name of Dr. John Howard to help coordinate and minister the Federal response.

□ 1600

As was mentioned, there was \$50 million in the appropriations bill. But so much more needs to be done, and I think a stronger Federal response is appropriate. We fought across party lines. After all, this is not a Democrat or Republican issue; this is just about people coming together to help our Federal citizens to ensure that an adequate Federal plan is put into place.

We have a step in the right direction, and we need to keep the momentum going. That is why we are working to help draft legislation that addresses several key areas to help our heroes who are sick today, as well as anyone who falls ill in the future. One of the alarming trends that we see is that according to anyone you talk to with knowledge, it is beyond anecdotal. We can all tell stories of individuals who we know, young firefighters who ran a 6-minute mile in their thirties and forties and now have trouble walking up a flight of stairs.

The clinic that deals with the fire department in the City of New York that sees on a regular basis firefighters has already evaluated more than 14,000 firefighters. That is 14,000 firefighters. That doesn't include the more than 55,000 people on the registry.

As we speak, there are 3,000 firefighters who are seeking mental health counseling and 2,000 who go for regular check-ups for their physical well-being, pulmonary problems, respiratory problems, the World Trade Center cough, asthma. The list goes on, not even to go into the cancer-related illnesses that we think may spring up in the future. I say that because many illnesses will not manifest themselves for another 15 or 20 or 25 years.

Is it the right thing to do for America to turn its back on young men and women who really gave their all on that day, who ran into burning buildings to try to save others, who stayed on the pile week in and week out? Are we really doing the right thing by saying they might not get to see their grandchildren or their kids go to school or to graduations or weddings?

I don't think it is the right thing to do, which is why I think this legislation is so important. When you think

about the number of people on the registry, 71,000, maybe not all of them are sick, but let's suppose half of them are. That is larger than many small towns and cities and villages across the United States. They are actively under review for health care problems.

We know the Department of Health and Human Services revealed that 6,500 responders, and I mentioned within the fire department, but in total 6,500 responders are currently being treated for 9/11-related health problems through the federally funded World Trade Center Medical Monitoring and Treatment Program, and another 500 to 1,000 additional responders are signing up each month.

I know we have a wonderful gift in this country to be compassionate, to take care of those in need. I think our roles here, with my colleagues Mrs. MALONEY, Mr. NADLER, so many across the New York delegation, I just think it is our role to speak loudly, convincingly, working with the AFL-CIO in New York.

We will be getting together Saturday at Ground Zero to call attention once again and to reaffirm our commitment never to forget.

On a very personal level, I know too many people across Staten Island and Brooklyn who were willing to risk their lives. I know many who risked their lives and gave their lives on September 11. But the untold story, and it will be told for years and years to come, are so many young people who stayed there for the recovery and rescue effort and now need our help. This Federal legislation that we are proposing and soon to be introducing will help them give a degree of certainty.

Finally, we mentioned the new clinic alone on Staten Island that will make it more convenient for firefighters. How important it is for treatment and monitoring to go hand-in-hand. It is one thing to give these individuals a level of assurance that the treatment will be there. Another is the financial implications. It is not unusual for a firefighter to have copayments for prescription medication, not available in generic, of \$2,600 a year because of having to respond to Ground Zero after 9/11.

Two thousand six hundred dollars is a lot of money, especially to a firefighter. We should be there to help offset that cost. And the monitoring is important because of the fear and the concern, the fear and the concern that the more debilitating, more severe illnesses will manifest themselves. I talk of leukemia or blood illnesses or cancers.

That is why it is so essential that we get this plan put in place and that the Federal Government and the United States of America not turn its back on the thousands of people who need our help.

Mrs. MALONEY of New York. I thank the gentleman.

Mr. Speaker, I would like to say that we are now approaching the sixth anniversary and there are a number of committees here in the House that will be looking closely at this issue.

I want to thank Chairman PALLONE of the Health Subcommittee on Energy and Commerce for holding a very important hearing on the health effects on the day of the anniversary. Many of his constituents rushed down to Ground Zero in the aftermath of 9/11, and they are now very sick. In fact, one of the Centers of Excellence providing monitoring and treatment to sick workers is located in Congressman PALLONE's district.

There will be no greater champion, no one more important for the sick workers of 9/11 than FRANK PALLONE and Chairman DINGELL. I thank them for their hard work.

Also, Chairman TOWNS, my dear friend from Brooklyn, will be holding a field hearing in New York City on Monday in his Oversight and Government Reform Subcommittee on Government Management. This is the third hearing this year that the chairman has held on making sure that everyone exposed to the deadly toxins is monitored and everyone who is sick is treated. His dedication to helping the residents, area workers and schoolchildren and those who came from across the country to help is tremendous.

Last, our friend and true leader in the Congress, Chairman MILLER of the Education and Labor Committee, is delving into why workers were not protected while working at and around Ground Zero. On Wednesday of next week his full committee will hold an important hearing, the first in a series, with the second focusing on why workers were not protected after Hurricane Katrina. I thank my dear friend for his ongoing focus and support for this issue.

It is clear that this Congress will not allow the heroes of 9/11 to go longer without the care they need and deserve. Six years is long enough.

We now have one of our other distinguished colleagues from New York, STEVE ISRAEL. He serves on the Appropriations Committee. Along with Chairman OBEY, he worked to secure \$100 million in this year's budget for the sick workers. We thank him for his commitment and support.

Mr. Speaker, I yield to my dear friend and colleague from the State of New York, Congressman ISRAEL.

Mr. ISRAEL. Mr. Speaker, I thank my distinguished friend and partner in this critically important project, and I thank her for her leadership on this legislation. I know that she has been so dedicated and so devoted to this cause.

Mr. Speaker, on September 11, the President of the United States spoke to the Nation, and here is what he said: "The American people have faced other grave crises in their history—with

American courage, and with American resolution. They will do no less today."

I am not talking about President Bush saying those words on September 11. Believe it or not, Mr. Speaker, I am talking about President Franklin Delano Roosevelt, who said those words on September 11, 1941, 60 years before the attacks on our Nation.

We have witnessed that resolution and that courage all around us since September 11. We witness it almost every day in our own interactions with the rescue workers, with the first responders, with those who could have fled and gone in another direction, but instead showed up and said that they wanted to help.

I know of an ironworker, Mr. Speaker, his name is John Sferazo. John Sferazo went to Ground Zero to help. He refused to leave. Today, John Sferazo's voice sounds like gravel. His breathing is labored. His chest hurts him. I know that my friend is well aware of John Sferazo.

John Sferazo contracted some very serious medical problems at Ground Zero. He probably knew then that he would have these problems. But still he didn't leave. He stayed there. And as a result of his courage and his commitment, his resolution and his determination, today his breathing is labored, it is difficult for him to speak. Our obligation to John Sferazo is to make sure we take care of him, to monitor his health, to improve his quality of life, to take care of him, because when the time came, he was there to take care of us.

I know of another worker, Mr. Speaker. I met him at a Ground Zero workers conference in my congressional district at the State University of New York at Farmingdale. I met him about a year ago.

I was a speaker at that conference; and as I was leaving, he stopped me in the lobby, and this is what he said. He said, Congressman, I am not sure I am going to be here next year. I am embarrassed to say, Mr. Speaker, that I thought he was saying that he wasn't sure he could attend the conference next year.

I said, Well, I am sure that you will be able to come back. He said, No, you don't understand. I'm not sure I am going to be alive next year, is what he said. He said, What I am supposed to do with my family? Who is going to take care of them?

It may sound melodramatic, Mr. Speaker, but these are real people. Can you imagine doing what you thought was the best thing you could do, serving your country, serving your colleagues, going to Ground Zero, sacrificing yourself, and now you are not sure you are going to be around a year from now?

What is our obligation to these people? Our obligation is to take care of them and to take care of their families.

Our obligation is to make sure that they get the health care that they need. Our obligation is to let them know that we will not forget them.

I will close by suggesting that next week many of us in Congress will attend 9/11 ceremonies. I plan after votes to fly home to be at Commack High School in my district for a 9/11 vigil. We are going to light the candles, and we are going to talk about what a grievous day that was and our commitment to having a strong Nation.

But, really, we should not think about these people just on 9/11. This should not be just an anniversary commemoration. The legislation that the gentlewoman has introduced with my friends from New York will make sure that this is not just an annual commemoration, but that every single day, those workers who were there on 9/11 at Ground Zero get the health care that they need and that we are securing their future.

We had faced a crisis that day, a national crisis. They face a crisis every day, a personal crisis; and it is up to us to help and to secure their future.

Mr. Speaker, I thank the gentlewoman again for her leadership.

Mrs. MALONEY of New York. Mr. Speaker, I thank the gentleman for raising the issue of his two constituents with whom he has worked. It brings a personal face on the tragic horror that many people confront.

I also want to particularly commend him for his work on the Appropriations Committee. In addition to the comprehensive legislation that we are jointly putting in as a delegation, Mr. ISRAEL and others on the Appropriations Committee have taken a lead in providing funding. In recent months, because of his efforts and those of others, we have passed appropriations bills to make sure that federally financed 9/11 health clinics, including those run by Mount Sinai and the New York City Fire Department, do not have to shut their doors because of lack of funding.

We included \$50 million for 9/11 health clinics in the recent war supplemental spending measure and the House-passed Labor-HHS appropriations bill. This was done by Mr. ISRAEL's committee. I mentioned a moment ago that this included another \$50 million for 9/11 health needs. In the Senate version of the Labor-HHS bill, Senators CLINTON, SCHUMER and others have gotten \$55 million into the Senate bill. So when this appropriations bill gets signed into law, we in Congress will have provided at least \$100 million for 9/11 health needs this year alone.

This is a very good start. Thank you so much, STEVE. It is a testimony to the leadership not only of STEVE, but of the two Senators, our entire New York delegation, our Democratic leadership, and I would say very importantly, I would say Congressman OBEY, for his leadership in this battle for funding.

We will continue the fight to ensure that the heroes of 9/11 have access to the health care that they deserve.

Mr. Speaker, I now yield to my distinguished colleague and friend, JOHN HALL, of New York's Nineteenth District. He represents the Hudson Valley. He has just been elected to Congress, but he is fighting just as hard as all of us who have suffered from 9/11 to make sure that the health care needs of the wounded are taken care of. I thank him for joining me in this Special Order and for his hard work.

Mr. HALL of New York. I thank the gentlewoman for yielding and my colleagues from New York for carrying this important legislation forward.

Mr. Speaker, Tuesday marks the sixth-year anniversary of the attacks on the World Trade Center and the Pentagon. September 11 is truly a dark day in America's history and a personal tragedy for those who lost family and friends in the attacks.

□ 1615

But out of that dark day, however, we saw the spirit of the American people. Immediately following the attack, people around the country lined up to donate blood and raised money for the victims' families. Every congressional district and every State saw people, first responders and just ordinary citizens, get on planes and get in cars to rush to Ground Zero to help work on the remains of the World Trade Center.

In New York, first responders, many of whom lived in my district, rushed into the burning World Trade Center towers to save whomever they could. Immediately after the attacks, we saw firefighters, police and volunteers line up and work 24-hour shifts sorting through the rubble looking for survivors.

And when it was clear that no one would come out of that rubble alive, those responders remained at the scene determined that no one would be left behind in the rubble.

Whenever a body was removed, the stirring sight of everyone coming to a stop and honoring and showing their respect to the flag-covered body as it was removed is an image that will stay with all of us as we move forward through our history.

Slowly we came to realize that those magnificent people who worked at Ground Zero were being exposed to harmful toxins, with significant risks to their health. Despite the heroic acts of our first responders, National Guard reservists and even volunteers, the Federal Government has failed 6 years later to provide comprehensive medical screening and medical care to those who were injured in service to our country at Ground Zero. We have failed to provide a comprehensive plan to monitor and treat those who lived and work in the immediate areas around Ground Zero even after we realized

that the air they were breathing might be toxic.

Earlier this year I had graduates of Stuyvesant High School in New York City come and ask for my support in providing health care for themselves and their classmates because of the medical problems they had encountered after 9/11.

Despite assurances that their school was safe and the air was clean, when they returned less than a month after the attacks, multiple students from Stuyvesant have faced serious health care issues, including Amit Friedlander, who was diagnosed with Hodgkin's disease and has been battling the cancer.

The Federal Government made a serious mistake and exposed these children and young adults to dangerous toxins. It is well past time that we correct this mistake and provide the care these children and volunteers need.

That is why I am proud to say I will be an original cosponsor of the Maloney-Nadler-Fossella 9/11 Health and Compensation Act. This bill will take a vital step towards providing the care those affected at 9/11 deserve. It is my hope and belief that the New York delegation will unite around this bill and the House of Representatives will unite to act on its passage.

Mrs. MALONEY of New York. Mr. Speaker, I thank the gentleman for his statement and for his cosponsorship and his leadership on this very important issue. I know that your district also includes men and women who rushed to the site to help others. Thank you so much.

I am now proud to yield to the gentleman from New York (Mr. WEINER) who has been a tireless advocate, along with JERRY NADLER and others, for everyone who has become sick from the toxins of 9/11.

Mr. WEINER. I thank the gentlelady for this time and for her leadership. This is an issue that you would think, from around the country when people gaze upon the memorials that will take place on September 11, for most Americans to realize how many people who responded that day are not being cared for, they would be stunned and surprised.

We have a great many ideological debates that go on in this Chamber. We have a great many arguments about philosophy and what government should or should not do.

It should be the source of no contention, it should be the source of no real debate, that people who rushed to help their fellow citizens on that day, whether they be at Ground Zero or the fields of Pennsylvania, whether they be at the Pentagon, those people should be honored, of course, but they also should be cared for.

And yet years later, day by day, victims of September 11 are dying. It is easy for us to remember, those of us

from New York, about how that day was such a heart-wrenching day and how it was also uplifting to see how many Americans, like the gentlelady said earlier, people drove from miles around. The West Side Highway was largely closed, and parked on the sides of the roads were license plates from all around the country of people who said I am going to go and try to help.

What that help consisted of in the weeks after September 11 was standing on a pile of rubble with buckets and paper masks and people lifting large pieces of stone and the rubble trying desperately to find anyone who could be saved.

If we fast-forward to today, you realize many of those people are dying. They are dying difficult deaths. It has been argued by some that we don't know exactly what the cause of those deaths are. Well, that is not true. A lot of the monitoring has been done. A lot of the studies that have been done by medical experts in New York City and the hospitals in the area, we know with some certitude what happened, and the things we are finding in the lungs of those that are dying is very clear that it came from that horrific day.

We also have heard from some who say we don't know how expensive this could be. It could be untold millions and millions of dollars. Well, the first thing is to try to get some sense of responsibility, and I believe it is largely a Federal responsibility, and I think that debate, frankly, belittles the strength of the Federal Government and the idea that this was an attack on our Federal Government.

But we do have some sense of what the costs are going to be. Now we need to start to say one final thing. We know what the cost is to some degree. We know what the cause is with near certitude. We are going to accept the responsibility to take care of these people. It seems to me intuitive, and yet here we are 6 years later still having this discussion. And I think, as I said earlier, we can have large discussions about how you provide health care in this country, and I am willing to engage in that. We can have discussions about how we should make our country safer so we don't have a September 11 again. We should have those types of discussions.

But as long as we can all embrace the idea this is the responsibility of government to take care of these people because they did not run to that pile waving their Blue Cross/Blue Shield card or waving their Medicare card or waving their union membership, they just showed up and did what they were asked to do. Sometimes they did much more than they were asked to do.

I firmly believe that many of those who are dying today, even if they knew that if they did it again they would die, they would still do it. That was the kind of sense, that was the kind of pa-

thos that existed that day. People were so eager to do whatever they could, they were willing to make sacrifices.

But the question becomes: Should we let them pay that price? Should we let them, day by day, as we just saw yesterday, two more police officers died from 9/11-related diseases, should we let it happen? And the answer is "no."

I want to end the way I began, by offering my congratulations and thanks to the gentlelady from New York.

This is a difficult issue, because as much as people would like to say that they are doing everything to honor those victims of September 11, we know in this Chamber that there are some people who are steadfastly pushing back every single day. And Mr. NADLER and the gentlewoman from New York, and many members of the New York delegation, but none more than the two of them, have fought every day to keep this on the front burner.

Every year now on September 11, we are going to cast our memory time memorial back to September 11, 2001. Let this be the last year we have to mark this day by pointing out the shoddy treatment of those who rushed to Ground Zero to volunteer.

I know that the gentlelady has communicated this to Speaker PELOSI and she has been very supportive of this. Let's hope we can find the type of bipartisan consensus that is truly reflected in this country in paying honor to the memory of those that were lost and paying honor to the sacrifice of those still with us.

Mrs. MALONEY of New York. I thank the gentleman very much for his leadership not only on this bill but on many others that help the 9/11 survivors. He has been a leader on the Judiciary Committee on the 9/11 immigration bill which will be on the floor on 9/11 and hopefully will pass.

It is now my pleasure to yield to the gentlewoman from New York (Ms. CLARKE). YVETTE CLARKE was elected to the New York City Council the year of 9/11 where she served as the Chair of the Women's Committee and held many important positions. She now represents the 11th Congressional District representing central Brooklyn. Thank you for being here today and for your statement.

Ms. CLARKE. Mr. Speaker, I want to start by thanking the gentlelady from New York for her relentless efforts on behalf of the victims, heroes and heroines of the World Trade Center attack and aftermath. I am joining my colleagues on the floor in pursuit of justice for the second-generation victims of the wicked attack of our Nation in New York City on September 11 and to demand basic health care support and services for those whose physical well-being was adversely and irreparably impacted by the horrific attack on the World Trade Center.

As was stated by the gentlelady from New York, I was elected to the New York City Council the year our dear city was attacked. I became Chair of the Committee on Fire and Criminal Justice Services, as well as a member of the Health Committee where we examined year after year what the impact of the aftermath, the work that our first responders, the residents of the area were feeling as a result of having been misguided, misled by our own Federal Government through the leadership, or lack of leadership some would say, of the administration through the Environmental Protection Agency which said to New Yorkers that the air we were breathing was okay and that we would be fine, only to find out that today many are diseased.

I also watched as a very close friend, a very best friend and companion of mine, rushed out on September 11 to the pile, a member of Local 79, who heard the call. And as I speak with him each and every day, I am reminded that he is one of the lucky ones. But every now and then when he coughs, I wonder could this be the advent of a serious health crisis that was precipitated by his heroism on that day.

I cannot fathom why on the advent of the 6th anniversary of this most tragic event in our history this administration has not seen fit to do right by its most courageous citizenry. This is a problem that not only affects many thousands of people throughout the New York region, but also countless thousands throughout the country who bravely came to New York City and helped my hometown in our time of need.

Immediately following the attack and imminent collapse of the World Trade Center, first responders, construction workers and volunteers from across every economic sector and walk of life converged upon what we know as Ground Zero to perform search and rescue missions.

From the outset, these heroic individuals went in without a second thought about their own personal well-being. They just wanted to save anyone who might have been buried alive and/or to help recover the bodies of those who had perished, heroes and heroines, without whose efforts New York City and our Nation never could have recovered as quickly as it did.

Later, many of these same workers went through the lengthy process of cleaning up the demolished site. At the time, the EPA declared the air to be safe to breathe, a statement we now know to have been false. Because of their efforts in helping our country to recover, these men and women ingested vast amounts of toxic dust and harmful chemicals. The result is a plague of debilitating and deadly diseases, some of which are rarely seen in nature. Only now, 6 years later, are many of these diseases and complications showing

themselves. In fact, many of the people who spent time near the site may not show any problems until several years further down the line. Even the best experts have no clue just how many of these individuals will actually fall ill of long-term complications from the exposure.

Of course we cannot change the past so there is nothing anyone can do about exposure that already took place. All we can do now is make sure that these victims receive the medical treatment they deserve. Bureaucratic red tape and legal challenges have left these second generation victims overwhelmed by deteriorating health as well as a lack of meaningful financial support from a grateful Nation. Many are going bankrupt under the weight of escalating health costs and the loss of income to their homes and families. And what about the families?

Furthermore, there has been no assistance offered to the many non-responders who worked on the scene and the area residents who breathed the tainted air that entered their homes. These people are also victims of the attacks, and require support for health problems that are only now manifesting.

This is why I am compelled to add my name and wholehearted support behind the Maloney-Nadler-Fossella 9/11 Health Compensation Act. This comprehensive bill establishes programs to monitor and treat everyone exposed to the dangerous toxins found at Ground Zero.

Whether you are a police officer or firefighter, construction worker, area resident, government employee or anyone else who spent significant time at the scene, you are entitled to treatment for any disease that doctors find is linked to your work immediately after the attacks.

Some of my colleagues from outside the New York region may wonder why they should support such a bill. They say it does nothing for their own States or districts, so why bother voting for it.

□ 1630

I feel the reasons could not be clearer. The diseases being developed by victims of Ground Zero are horrid. Already well over 100 deaths have been partially attributed to toxins from the site. Not long ago, a 34-year-old detective collapsed and died while playing with his young daughter due to complications from exposure. There are victims requiring double lung transplants because of damage caused from dust and chemicals. Others develop rare cancers

These people are heroes to the Nation. They went in and helped resuscitate not just a city but an entire country that had been shocked, frozen, traumatized and unsure of how to react. It should be a matter of national

honor to help these victims who have rushed in where we all rushed out.

I wholeheartedly support the Maloney-Nadler-Fossella bill as a co-sponsor, and I look forward to joining my colleagues and the AFL-CIO this weekend at the World Trade Center site as we rally in support of fulfilling victims' long-term health care needs.

I thank the gentlewoman from New York for her extraordinary leadership with regards to this matter, and I look forward to pursuing what is right and what is just on behalf of our fellow New Yorkers, fellow Americans and their families.

Mrs. MALONEY of New York. I thank the gentlewoman for her really very eloquent and moving statement, and in closing, we must not forget the firefighters, police officers, EMTs and other first responders who bravely rushed down to the save the lives even as everyone else was running in the other direction, as my colleague so eloquently stated.

We must not forget the rescue, recovery and cleanup workers who stayed on for months at Ground Zero in service to our country.

And we must not forget the residents, area workers and school children who lived, worked and studied through deadly toxins and have now become sick.

Once again, I stand on the floor of Congress to pledge that I will not stop fighting until everyone exposed to the deadly toxins is monitored and everyone who is sick gets the treatment they deserve.

#### GENERAL LEAVE

Mrs. MALONEY of New York. Mr. Speaker, I ask unanimous consent that my colleagues have 5 days to revise and extend their remarks on the subject of my Special Order.

The SPEAKER pro tempore (Mr. YARMUTH). Is there objection to the request of the gentlewoman from New York?

There was no objection.

#### PATENT REFORM ACT

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, the gentleman from California (Mr. ROHRBACHER) is recognized for 60 minutes.

Mr. ROHRBACHER. Mr. Speaker, tomorrow is a critical day for America. Tomorrow, the House will consider legislation that will dramatically diminish a constitutionally protected right that has served this Nation well. We are talking about fundamentally altering the laws governing the ownership of technology in our country. America's patent system is on the line.

In short, if H.R. 1908, the bill in question, passes, there will be a tremendous negative, long-term consequence not

just for America's inventors but for our country as a whole.

It is American technology that has made all the difference in our country's security and our people's way of life. Those patriots who laid the foundation for our country wrote into the Constitution a provision they firmly believed as a prerequisite to progress and freedom.

Article I, section 8 of the Constitution states in part that, quote, Congress shall have the power to promote the progress of science and useful arts by securing for limited times to authors and inventors the exclusive right to their respective writings and discoveries, end of quote.

Our Founding Fathers obviously held the right of owning one's ideas, creations and inventions as equal to the rights of speech, religion and assembly. In fact, in the body of the Constitution, the word "right" is only used in reference to patents and copyrights. The Bill of Rights was added later.

In short, we have had since our country's founding the strongest patent protection in the world, and that is why in the history of mankind there has never been a more innovative and creative people. It has been no accident that Americans have been the world's great inventors, scientists, and technologists. Black Americans, in particular, have excelled in the creation of new technologies. This was no accident. It was a result of the protections that we put into our law to secure for all people the right of ownership for their inventions and their creations.

Americans were the inventors of technology that produced more wealth, with less labor, and thus elevated the standard of living of all people which, in turn, opened the doors of opportunity for all people.

Let us understand that it was not raw muscle, nor was it the hard work of our people that built this country. There are people who work hard all over the world. They work hard and they use their muscles and they struggle; yet, they live in abject poverty. So it's not just the use of one's physical strength that will change the world and make it a better place. It was not our vast territory and our natural resources that gave us a standard of living of which we are so proud. No, it was not these things. It was our ingenuity, our intelligence and, yes, the legal system that was established to protect ingenuity and creativity that brought us the joys of freedom and the benefits of freedom.

We treated intellectual property rights, the creation of new technologies, as we treated property, personal and other political rights, and that is what America has been all about. Every person's rights were to be respected and protected; and as I have just demonstrated, the idea of the right to own one's creation was fundamental

to this concept of the American Dream that was laid in the constitutional foundation of our country by our Founding Fathers.

Today, we face a great historic challenge, and this challenge comes exactly at the time when our country faces economic threats from abroad as never before. We must prevail over our economic competitors who are at war with the well-being of the American people. We must win or our country and our people will lose. If we lose this battle, our people will suffer. It is as simple as that.

Future generations could well see their standard of living decline, and there is evidence of that already. We can see their standard of living decline, and they may well see the safety and the strength of our country compromised, to which the security of their families will be in jeopardy, which all leads us to the legislation that we will consider tomorrow.

Let's be clear and specific. The legislation in question, H.R. 1908, will dramatically weaken the patent rights of ordinary Americans and make us even more vulnerable to outright theft of American-created technology and innovative ideas. This legislation represents a slow-motion destruction of our patent system.

And, yes, there are some real problems that need to be solved with our patent system. We need patent legislation that speeds up the examination process and the issuance process and makes it more accurate. We need patent legislation that provides training and compensation for our patent examiners. Patent examiners are overworked; they're undertrained. They need to have higher pay to make sure we keep the good patent examiners on the job.

We need patent legislation that helps us protect our inventors against theft, especially from foreign theft. We need legislation aimed at fixing these problems, and it would be justified and it would be welcome, but the legislation on the floor tomorrow does not fix the system. It simply weakens the protection of American inventors using these festering problems as a cover.

Some people might even suggest that the reason that these problems with our patent system have been permitted to fester was so that people could use them as an excuse to undermine the very basis of the patent system itself. Unfortunately, what we are witnessing is a replay of the strategy used in the illegal immigration debate of just a few months ago.

The American people have been crying out for protection against a huge invasion of illegal immigrants into our country, one that is affecting their standard of living, their safety as a people, and their economic well-being. Special interests who benefited by this flood of illegals tried to push through a

bill that would have made the situation worse. That's right, a bill in the name of stopping the illegal immigration flood that would have actually made it worse.

To confuse the public, they kept calling it a comprehensive bill, as if it was designed to fix the problem. Instead, the purpose of that comprehensive bill, as we all are aware, was to give amnesty to all those who are in our country illegally, and that of course, would have attracted tens of millions of more illegals. It would have made a bad situation worse, and its only intent was amnesty. Yet, with a straight face, they kept using the phrase comprehensive reform, implying there was a fix.

Well, that same strategy seems to be used by those behind this effort to undermine or destroy America's patent system as it has worked since the founding of our country over 200 years ago. Instead of arguing their case that we need to move away from the patent protection-type situation, they are simply calling their legislation a comprehensive bill. Instead of attacking the small inventor, instead of saying we're going to have a bill that actually restricts the rights of our citizens in this area because we believe that the small inventors are abusing the system, instead, they're calling it a comprehensive bill to make it sound like they are fixing some problems within the system.

This bill, let's remember, H.R. 1908, is not new. This is very similar to legislation that we barely beat back 10 years ago. I called that the Steal American Technologies Act; and guess what, we beat them but they're back.

So this could be called, and it would be accurate to call H.R. 1908, the Steal American Technology Act Part 2. By the way, those of us who mobilized opposition to the 1997 patent legislation negotiated a compromise that passed in 1999 and then became law in the year 2000. This legislation on the floor tomorrow represents a negation of all the compromises that we worked out in 1999.

So those of us, Mr. MANZULLO who will be with us in a moment, MARCY KAPTUR and myself and others who insisted on certain things for that patent bill in 1999 and were given compromises in that legislation, we now face a bill that negates all of those compromises. I don't know if that's meaningful to those people who are examining this process, but it suggests the level of the attack on our patent system that we are experiencing.

Even at this late moment, we are not certain what will be exactly in that bill because, at this moment, as we speak, there are changes being made in that bill that we are being told about, and we don't know exactly what those changes will be until tomorrow when it hits the floor because deals are being made as we speak.

So first and foremost, no matter what the details, because we probably won't have a chance to look at all the details, let it be noted that H.R. 1908, which will be on the floor tomorrow, was specifically designed to weaken the patent protection of the American inventor. This was the purpose of the bill.

We supported and will support any real reforms of the patent system, but those proposed in H.R. 1908 will cause the collapse of the patent system that has sustained America's wealth, our prosperity and, yes, our national security for over 200 years.

The negative impact of the totality of this bill is reflected in the wide spectrum who are in opposition who have mobilized against it.

For the record, I would submit, Mr. Speaker, the list of those companies and those organizations and those individuals, prominent individuals and companies and universities who are now fervently opposed to H.R. 1908 and begging us not to pass this legislation, and I would place it in the RECORD at this point.

**ORGANIZATIONS AND COMPANIES WHICH HAVE RAISED OBJECTIONS TO PATENT LEGISLATION (H.R. 1908)**

Organizations and Companies Raising Objections to H.R. 1908, the Patent Reform Act of 2007: 3M, Abbott, Accelerated Technologies, Inc., Acorn Cardiovascular Inc., Adams Capital Management, Adroit Medical Systems, Inc., AdvaMed, Advanced Diamond Technologies, Inc., Advanced Medical Optics, Inc., Advanced Neuromodulation Systems, Inc., Aero-Marine Company, AFL-CIO, African American Republican Leadership Council.

Air Liquide, Air Products, ALD NanoSolutions, Inc., ALIO Industries, Allergan, Inc., Almyra, Inc., AmberWave Systems Corporation, American Conservative Union, American Intellectual Property Law Association (AIPLA), American Seed Trade, Americans for Sovereignty.

Americans for the Preservation of Liberty, Amylin Pharmaceuticals, AngioDynamics, Inc., Applied Medical, Applied Nanotech, Inc., Argentis Pharmaceuticals, LLC, Arizona BioIndustry Association, ARYX Therapeutics, Ascenta Therapeutics, Inc., Association of University Technology Managers (AUTM).

Asthmatx, Inc., AstraZeneca, Aware, Inc., Baxa Corporation, Baxter Healthcare Corporation, BayBio, Beckman Coulter, BIO—Biotechnology Industry Organization, BioCardia, Inc., BIOCROM, Biogen Idec, Biomedical Association, BioOhio, Bioscience Institute, Biotechnology Council of New Jersey.

Blacks for Economic Security Trust Fund, BlazeTech Corporation, Boston Scientific, Bridgestone Americas Holding, Inc., Bristol-Myers Squibb, BuzzLogic, California Healthcare Institute, California Healthcare Institute (The), Canopy Ventures, Carbide Derivative Technologies, Cardiac Concepts, Inc., CardioDynamics, Cargill, Inc., Cassie-Shipperd Group, Caterpillar, Celgene Corporation, Cell Genesys, Inc., Center 7, Inc., Center for Small Business and the Environment, Centre for Security Policy, Cephalon, CheckFree, Christian Coalition of America.

Cincinnati Sub-Zero Products, Coalition for 21st Century Patent Reform, Coalitions

for America, CogniTek Management Systems, Inc., Colorado Bioscience Association, Conceptus, Inc., CONNECT, Connecticut United for Research Excellence, Cornell University, Corning, Corion Medical Ventures, Council for America, CropLife America, Cryptography Research, Cummins Inc., Cummins-Allison Corporation.

CVRx Inc., Dais Analytic Corporation, Dartmouth Regional Technology Center, Inc., Declaration Alliance, Deltanoid Pharmaceuticals, Digimarc Corporation, DirectPointe, Dow Chemical Company, Dupont, Dura-Line Corporation, Dynatronics Co., Eagle Forum, Eastman Chemical Company, Economic Development Center, Edwards Lifesciences, Elan Pharmaceuticals, Inc., Electronics for Imaging, Eli Lilly and Company, Ellman Innovations LLC, Enterprise Partners Venture Capital, Evalve, Inc., Exxon Mobile Corporation, Fallbrook Technologies Inc., FarSounder, Inc. Footnote.com.

Gambro BCT, General Electric, Genomic Health, Inc., Gen-Probe Incorporated, Genzyme, Georgia Biomedical Partnership, Glacier Cross, Inc., GlaxoSmithKline, Glenview State Bank, Hawaii Science & Technology Council, HealthCare Institute of New Jersey, HeartWare, Inc., Helius, Inc., Henkel Corporation, Hoffman-LaRoche, Inc.

iBIO, Imago Scientific Instruments, Impulse Dynamics (USA), Inc., Indiana Health Industry Forum, Indiana University, Innovation Alliance, Institute of Electrical and Electronics Engineers (IEEE)—USA, InterDigital Communications Corporation, Intermolecular, Inc., International Association of Professional and Technical Engineers (IFPTE), Invitrogen Corporation, Iowa Biotechnology Association, ISTA Pharmaceuticals, Jazz Pharmaceuticals, Inc., Johnson & Johnson, KansasBio, Leadership Institute, Let Freedom Ring, Life Science Alley, LITMUS, LLC.

LSI Corporation, Lux Capital Management, Luxul Corporation, Maryland Taxpayers' Association.

Masimo Corporation, Massachusetts Biotechnology Council, Massachusetts Medical Device Industry Council (MassMEDIC), Maxygen Inc., MDMA—Medical Device Manufacturer's Association, Medical College of Wisconsin, MedImmune, Inc., Medtronic, Merck, Metabasis Therapeutics, Inc., Metabolex, Inc., Metacure (USA), Inc., MGI Pharma Inc., MichBio, Michigan Small Tech Association, Michigan State University, Millennium Pharmaceuticals, Inc., Milliken & Company, Mohr, Davidow Ventures, Monsanto Company.

NAM—National Association of Manufacturers, NanoBioMagnetics, Inc. (NBMI), NanoBusiness Alliance, NanoInk, Inc., NanoIntegris, Inc., Nanomix, Inc., Nanophase Technologies, NanoProducts Corporation, Nanosys, Inc., Nantero, Inc., National Center for Public Policy Research, Nektar Therapeutics, Neoconix, Inc., Neuro Resource Group (NRG), Neuronetics, Inc., NeuroPace, New England Innovation Alliance, New Hampshire Biotechnology Council, New Hampshire Department of Economic Development, New Mexico Biotechnical and Biomedical Association, New York Biotechnology Association.

Norseman Group, North Carolina Biosciences Organization, North Carolina State University, North Dakota State University, Northrop Grumman Corporation, Northwestern University, Novartis, Novartis Corporation, Novasys Medical Inc., NovoNordisk, NUCRYST Pharmaceuticals, Inc. NuVasive, Inc., Nuvelo, Inc., Ohio State University, OpenCEL, LLC.

Palmetto Biotechnology Alliance, Patent Café.com, Inc., Patent Office Professional Association, Pennsylvania Bio, Pennsylvania State University, PepsiCo, Inc., Pfizer, PhRMA—Pharmaceutical Research and Manufacturers of America, Physical Sciences Inc., PointeCast Corporation, Power Innovations International, PowerMetal Technologies, Inc., Preformed Line Products, Procter & Gamble, Professional Inventors' Alliance, ProRhythm, Inc., Purdue University, Pure Plushy Inc., QUALCOMM Inc.

QuantumSphere, Inc., QuesTek Innovations LLC, Radiant Medical, Inc., Rensselaer Polytechnic Institute, Research Triangle Park, NC, Retractable Technologies, Inc., RightMarch.com, S & C Electric Company, Salix Pharmaceuticals, Inc., SanDisk Corporation, Sangamo Biosciences, Inc., Semprius, Inc., Small Business Association of Michigan—Economic Development Center, Small Business Exporters Association of the United States.

Small Business Technology Council, Smart Bomb Interactive, Smile Reminder, SmoothShapes, Inc., Solera Networks, South Dakota Biotech Association, Southern California Biomedical Council, Spiration, Inc., Standup Bed Company, State of New Hampshire Department of Resources and Economic Development, Stella Group, Ltd., StemCells, SurgiQuest, Inc.

Symyx Technologies, Inc., Tech Council of Maryland/MdBio, Technology Patents & Licensing, Tennessee Biotechnology Association, Tessera, Inc., Texas A&M, Texas Healthcare, Texas Instruments, Three Arch Partners.

United Technologies, University of California System, University of Illinois, University of Iowa, University of Maryland, University of Michigan, University of Minnesota, University of New Hampshire, University of North Carolina System, University of Rochester, University of Utah, University of Wisconsin-Madison, US Business and Industry Council, US Council for International Business.

USGI Medical, USW—United Steelworkers, Vanderbilt University and Medical Center, Virent Energy Systems, Inc., Virginia Biotechnology Association, Visidyne, Inc., VisionCare Ophthalmologic Technologies, Inc., Washington Biotechnology & Biomedical Association, Washington University, WaveRx, Inc.

Wayne State University, Wescor, Inc., Weyerhaeuser, Wilson Sonsini Goodrich & Rosati, Wisconsin Alumni Research Foundation (WARF), Wisconsin Biotechnology and Medical Device Association, Wyeth.

□ 1645

I would submit for the RECORD a letter dated September 5, 2007, from the Communication Workers of America, who are coming out against and are very, very specific in their opposition to H.R. 1908, and there is a rumor going around right now that the unions have now decided not to be opposed to H.R. 1908, but, instead, are neutral on the issue of H.R. 1908.

COMMUNICATIONS WORKERS

OF AMERICA,

Washington, DC, September 5, 2007.

Hon. PATRICK LEAHY, *Chairman*,

Hon. ARLEN SPECTER,

*Ranking Member, Senate Judiciary Committee*,

Hon. JOHN CONYERS, *Chairman*,

Hon. LAMAR SMITH,

*Ranking Member, House Judiciary Committee, Washington, DC.*

DEAR CHAIRMAN LEAHY, RANKING MEMBER SPECTER, CHAIRMAN CONYERS, AND RANKING MEMBER SMITH: We are writing you to express our concerns regarding the current U.S. patent system and the potential negative impact of H.R. 1908 and S. 1145 on this system.

The American economy relies on the ingenuity and imagination of inventors who help drive our economy and job creation. Without a fair patent system that rewards inventors, both job creation and ingenuity will suffer. Our union members work in the technology and manufacturing sectors, both of which will be affected by these pieces of legislation. We want to see a system that solidifies our leadership in innovation and helps the American economy produce the jobs and products of the future.

The National Academies of Sciences (NAS) have suggested a set of improvements to the patent system. However, the Patent Reform Act of 2007, while offering some needed changes, does not reflect the body of improvements suggested by NAS. We are concerned that two sections of the proposed legislation, the post-patent review process and apportionment of damages, will have a negative impact on innovation and research.

The courts already follow a multipoint system for the appropriate consideration for damages. This should remain intact rather than constricted so as to limit damage settlements. The post-patent review process adds a third step to the two existing review processes available. This third one opens the process to serial patent challenges. For some, this can become a business strategy of continual reviews designed to elicit settlement. For the firms facing challenges, they can decide it is easier to outsource their products to a vendor rather than deal with the legal process. In a system that is already overwhelmed meeting the review needs of current patent filings, this is an unnecessary step.

At a time when the rampant piracy of intellectual property by our global competitors is being continuously challenged, Congress should not give these competitors yet another advantage over American workers. We hope to work with you in your effort to improve the current patent system without disadvantaging American workers and stifling American innovation. We appreciate your leadership on this issue and we look forward to hearing your thoughts.

Sincerely,

JEFF RECHENBACH,  
*Executive Vice President.*

Let me note that only one union has changed its position and become neutral on 1908, but, instead, all the other unions, the wide swath of unions in this country, are just heavily opposed to H.R. 1908. So why are all these people, unions, universities, the biotech industry, pharmaceuticals, and, of course, especially small business, why are these people so opposed to this bill, H.R. 1908, which I call the Steal America's Technology Act No. 2.

Number one, let's look at some of the requirements of the bill. What will it

do? Number one, it will require that all patent applications be published 18 months after the application is filed.

By the way, we negotiated this. We are joined right now by Mr. MANZULLO, who is beside us. Mr. MANZULLO and I fought hard in 1999 to ensure that the average right of the American inventor, to keep confidential his patent applications until that patent was issued, would be maintained.

In that legislation, they said, if an American inventor does not want to have his patent published for the whole world to see, his patent application, even before the patent is issued, he can opt out of a requirement that would require him to have his patent application disclosed.

This opting-out feature was a compromise. Now, those who negotiated with us, and long hard negotiations, have negated their compromise. That's the type of integrity that we are up against here, negating someone after you have actually made honest compromises? How can we trust what's in this bill if that is the basis of the organization of the structure of the bill?

H.R. 1908 removes the opt-out provision that was put into the law by our negotiations back in 1999. Now, let's note that last year 20,000 inventors, three-quarters of all the small businesses who applied for patents, chose to keep their inventions secret and to opt out of the provision that once you apply for a patent, that after 18 months, whether or not you have the patent, it will be put on the Internet for every thief in the world to see. No wonder why these 20,000 inventors decided to opt out of that.

The thieves and infringers overseas are licking their chops, waiting to pounce on their new ability to get the details about American technology. Just look at this quote that Mr. MANZULLO showed me from the Economic Times of India, dated July 23, 2007. "A crucial bill making its way through the U.S. Congress is set to give a new inexpensive option for Indian drug makers to attack the patents that give monopoly rights to the top-selling MNC [multinational corporations] brands in the largest pharmaceutical market."

What that means is the Indian people who are involved with stealing our technology and copying it, especially those technologies in the pharmaceutical area, are getting ready for the changes that will be brought about by this legislation so that by the time our pharmaceutical companies are ready to go on the market with their goods, the Indian copiers will have already stolen the product of all of their research and development and turned it in to the market in India and elsewhere.

This is horrendous. This is right up front, they are telling us. We are getting ready to steal hundreds of millions of dollars, if not billions of dollars, worth of information that was based on

the research, the investment that we made in research in the United States of America, to benefit their companies.

Well, it has been estimated that the U.S. economy loses \$250 billion a year at this time from global intellectual property theft. If this bill passes, that number will triple or quadruple as a result of the passage of this legislation.

Number 2, this bill opens up new avenues of attack before and after a patent has been issued. New attacks are now available in the pre-grant to the opposition, to someone who would like to try to make it more difficult for an inventor to get his patent in the first place and to hold up the issuance of his patent. Section 9, part B of H.R. 1908 says any person may submit for consideration an inclusion in the record of a patent application any patent, published patent application or other publication of potential relevance to the examination of the application.

This means we are opening up the process so people can argue against the issuance of the patent, where before that was kept very confidential, and confidential for a purpose. Because if you have people arguing at that level, what happens is the patent is delayed. What do they want to do if it's delayed? They want to publish it for the whole world to see.

Pre-grant opposition allows for outside folks like China or other countries who may have people they have hired here, people, I might add even domestic corporate scavengers, to look at applications and then dig up damaging concepts and, perhaps, ideas that would cloud the issues at hand and submit it to the patent examiners in order to defeat or to delay an application. Not only the examiner, but the whole world will be looking at these applications if those who wrote H.R. 1908 have their way. So China can steal our technology and defeat our patent applicants even before they get their patents.

Another thing this bill does, of course, is afterwards it gives a post-grant review, a new system to post-grant review, to challengers to prove that the patent is not valid, and it changes the standards of validity and how that validity is to be determined.

The standard is being changed from a preponderance of evidence, and this will be replaced, and that a preponderance of evidence will replace the current clear and convincing evidence, which is the current standard.

Now, why are they changing these standards? They are not changing the standards to make it more difficult for people to challenge someone who owns a piece of technology, to make it easier for our inventors to defend themselves. It makes it more difficult for our defenders, for our inventors to defend themselves.

Why are they changing that criteria? It's not aimed at helping the inventors, the innovators. It's aimed at helping the scavengers.

Number 3, and in one moment I am going to ask Mr. MANZULLO to join me, H.R. 1908 constricts the options available to rightful patent owners. So there are restrictions on what the actual patent owners, the people who have been issued the patents can do, especially in the area of which courts will be deciding their issues; limits on, as I say, limits on court venue, where either party resides, and where the Defendant has committed an alleged act of infringement, has established this, of course, will place incredible new challenges for our inventors. These are, again, aimed at trying to put restrictions on the inventors and give leverage to those who would steal that technology.

It requires the court to break down the value of individual components of a product and calculate the damages based on the value. That's not the way right now it works. If someone infringes on someone's patent, that person who owns that property who has been wronged can sue that company.

But it's not just based on how much that one component is worth. It is how much that person who owns that technology would have charged that company if it had been an honest contract and an honest negotiation.

Again, what we are doing is restricting and making it more difficult for the inventor to protect his interest.

In the end, this change alone will mean that the large corporations will be able to steal from the little guy and the foreign corporations will be able to steal from the other guy and just say, well, come at me. It's going to cost you more money to actually attack us in court and to fight us in court than you will be able to get out of it if you attack us in court.

That change alone is going to undermine the rights of the inventors to control their inventions and creativity. That's the purpose of the bill.

Patents would be awarded, again, and this is one of the more dramatic changes. In our country's history, we have always had a system that patents were awarded not to those who would have been the first to file for a patent, but, instead, to those who actually invented and could prove that they had invented a piece of technology. That has worked well for our country, and it is different in other countries.

Japan and Europe have had different systems. This system is aimed at helping the big business rather than the small inventor, because big business can issue, can apply and pay for patent after patent application after patent application. Make one little step forward, and then you apply for a patent based on that step forward, rather than on a completed invention or a completed project.

That change is fundamental to our system. We have always been recognizing the person who has invented the

technology, not the company who can pay the lawyer to arrive at the patent office first.

Well, number seven, and, finally, this bill creates a new proceeding to determine the inventor with the right to file an application on a claimed invention. The patent trial and appeal board would be established in this case, which, again, would so complicate this system. This is a whole new addition that will so complicate this process. It is not aimed at simplifying and making our system more effective. It's aimed at undermining the validity of this system.

This change would flood the patent system, making it more expensive to get a patent. In short, every promise in H.R. 1908 is anti-inventor. Every single one of the provisions of 1908 that have been added are aimed there to undercut the inventor. Every provision weakens the rights of the inventor and undermines his ability to protect his or her rights as the inventor.

This bill will only double or triple the losses that we have in terms of intellectual property theft overseas. Our own technology will be taken away from us, will be stolen, and it will be used to destroy us, as foreigners will have all the information they need about our advances, about our research, and then they will put that information to work to destroy us, to out-compete us, to put us out of business.

H.R. 1908 would open up the doors for attack both before and after a patent is issued. So before a patent is issued, the inventory will have to go through more hoops, and after the patent is issued, the inventor will go through more hoops.

What we have got here is a piece of legislation that will go against the whole purpose that our law was established and the Founding Fathers put into the Constitution so many years ago, that inventors and writers and other creators, that their rights will be protected.

I now would like to ask Mr. MANZULLO if he would like to join me and share with us a few of his thoughts. Let me note that in 1997, Mr. MANZULLO and MARCY KAPTUR and myself and JOHN CAMPBELL of California, there were just a few of us, fought a battle. We were up against the most powerful forces in the world, these multinational corporations who were trying to sneak this through, and we were able to defeat them with the mobilization of the public behind us.

This time, at least, we do have the major universities with us. This time we have the biotech industry and the pharmaceutical industry and the labor unions behind us. But we need to make sure that the American people understand what's going on here tomorrow and the vote and the significance of that vote tomorrow.

I yield to the gentleman from Illinois.

□ 1700

Mr. MANZULLO. May I ask how much time is remaining?

The SPEAKER pro tempore (Mr. ELLISON). Thirty-two minutes.

Mr. MANZULLO. Mr. Speaker, I rise today in opposition of H.R. 1908. Mr. MICHAUD and I just came from the Rules Committee a few minutes ago, which is in the process of preparing the rule under which the bill would be brought to the floor tomorrow. And we showed up at the hearing, which was set for 3:00, found out that an 18-page manager's amendment had been filed at 2:47, and during the course of our testimony before the Rules Committee, another manager's amendment consisting of 18 pages was filed at 3:50 p.m. So the Rules Committee was taking a look at still further amendments to a bill, not even knowing what the final form of the bill would be at the time we were there to testify either in favor of it or against it.

Anytime you have a bill that presents a fundamental change in law, it should be a consensus bill; and there's a reason for that.

Why hurt anybody on something so basic and so important as a patent bill?

Why can't you protect the holders of patents, both large and small, the universities that have a stake in it, the labor unions whose people are employed by manufacturers who hold patents? Everybody really has the same stake here, and the stake is to have the United States be pre-eminent in research and engineering and to use the patent system as a means to further research and development and manufacturing in this country.

But this bill that's being presented has a very interesting split of people in favor and people against, and that's what's disconcerting about the entire bill.

In fact, the last patent bill that was passed and signed into law never even made its way to the Senate. We passed it here in the House, and it was tacked on to an omnibus appropriations bill. The Senate never even read it or considered it. It got tacked into a massive multi-, hundred-page bill. It's a good thing that we had come up with a good bill by the time it passed here.

And now we are hearing proponents of this bill say, just a second, we didn't use the subcommittee process to refine it, and we didn't use the committee process to refine it. This is a work in action that we continue to work on it as we go. And that's how we end up with bad law, when Members of Congress do not really have the opportunity to examine and to know what they're voting on.

And I don't know anything as complicated as patent law. I've been here several terms; so has Mr. ROHR-

ABACHER. I look at patent laws through the eyes of a piece of machinery. I've spent my life in Congress involved in manufacturing. I have one of the most industrialized congressional districts in the country. One out of four people is directly employed in manufacturing.

And I spend time on the floors, I've visited hundreds of factories in the United States, Europe, China, given speeches all over. I go to forums that deal with manufacturing processes and try to keep up on the latest in manufacturing so I can share those, not only with my constituents, but with my colleagues who are in Congress, on a bipartisan basis. In fact, we formed the Manufacturing Caucus for the purpose of making sure that the latest in manufacturing techniques is shared with Members so as to strengthen our manufacturing base to make us more competitive in this world.

But this bill's opposed by the National Association of Manufacturers. Those are large and small manufacturers, the little guys and the big guys. And the reason they're concerned is that the manufacturers are the ones that make things, make things with their hands. They make the exotic machines, and they're very much concerned about international piracy already going on and the fact that this will actually, this bill will actually lend itself to that.

And I met this morning with people from the pharmaceutical industry, the biotech industry, the food industry, people concerned that processes involved in food preparations would be protected. And it was the most incredible group of people that I've ever seen come together on an issue in opposition.

And one of the reasons that they're so opposed, and I'm just going to speak on one of those, it's on the damage issue, because there are so many other issues that are extremely important.

We just found out that the administration now opposes H.R. 1908 because, again, it limits the courts' discretion in determining the damages for infringement. Now, that's the damage issue. And I'm glad they came out with that, and that's important. And let's explain why.

H.R. 1908 will reduce the value of U.S. patents because patent holders will no longer be able to receive the fair market value of their patent when infringed upon. It mandates this apportionment of damages be the pre-eminent factor and exclusion of all the other market factors considered in infringement cases.

Current law, the law that's used today, states that juries should consider 15 factors, many of which are based on market forces and competitive pricing which allow the patent holder to receive the market value of the invention that was infringed upon. And that's always been the standard of damages. What is the value?

They'll take a look at its incorporation into the device. What value does it add to it? What price would the holder of the completed product have paid for this?

It has been established over a period of years of long series of judicial decisions, and it's not the legislature abandoning our role in this issue, but it's allowing the courts' working their way through technology changes to say these are the factors that we should take a look at.

The change of law requires a judge to determine the economic value of the invention by subtracting the value of prior art. That means subtracting the value of other existing components in the invention. And this complex economic analysis is not something we want to leave the district court judges. Even Judge Michael, chief judge of the U.S. Court of Appeals for the Federal Circuit, agrees.

But what's dangerous about this provision is that the bill allows a new set of damages, a new standard when it's never been tested. It's nothing more than a theory.

Mr. ROHRABACHER. I would ask the gentleman, isn't it very clear when you're looking at that change, and there are about, as I was going through, six or seven changes, what was the purpose? What was in the mind of those people who wrote this into law and pushed for this change to be made?

Mr. MANZULLO. The purpose was to diminish the value of the patent holder whose patent had been infringed upon. That's the problem.

Mr. ROHRABACHER. There it is. The bottom line is, you go through this bill and there are about 20 different provisions like the damage provision that you're talking about, and each and every one of them is designed to weaken the protection and hurt the person who's the innovator.

And what has been our greatest asset in the United States of America? Is that we protected those innovators.

If the gentleman would yield for one moment, we do have a gentleman with us from Maine who would like to say a few words, and I would yield whatever time you would consume to Congressman MICHAUD from Maine.

Mr. MICHAUD. Thank you very much, Congressman ROHRABACHER. I really appreciate both yours and Congressman MANZULLO's leadership on this patent issue. It's definitely an issue that's very important.

Tomorrow, the House is expected to consider the Patent Reform Act of 2007. I strongly oppose this bill. It's fundamentally flawed.

There are nearly 300 large, small businesses, associations, universities, and labor unions from a wide diversity of industry and perspectives that have raised serious concerns about this legislation.

H.R. 1908, the Patent Reform Act of 2007, as you heard earlier, has been de-

scribed as, I quote from one of the quotes, "the most sweeping changes in America's patent system since 1952."

Yet, the House Judiciary Committee reported H.R. 1908 to the floor of the House after holding only one public hearing this Congress and despite bipartisan and widespread cross-industry opposition.

At a time when America's innovators, manufacturers, and laborers need strong patent protection to compete internationally, the net effect of this bill will be to weaken patent protection by making patents less reliable, easier to challenge and cheaper to infringe.

H.R. 1908 is a severe threat to American innovation, American jobs and American competitiveness, and ought to be opposed.

Hundreds of companies and organizations around the United States have written to Congress to raise serious objections about this legislation. And you heard some of them earlier: manufacturers, organized labor, biotech, nanotech, pharmaceuticals, small businesses, independent inventors, universities, economic development organizations, and the list goes on.

Foreign companies are watching this legislation, and the reason why they are watching and eagerly looking at this legislation is they want to attack U.S. patents, as evidenced by the recent article in the Economic Times, India's second largest newspaper.

We are compromising many of our industries by passing this legislation. Many stakeholders of the United States patent system have complained about the process surrounding the Patent Reform Act.

Only one hearing has occurred on this bill in this Congress. Tomorrow we are prepared to vote on this bill without ample time to review the two manager's amendments designed to address some of the complaints that have been raised about this. And this actually is violating the pledge made at the beginning of this Congress to allow Members ample time to review legislation.

Patent legislation is very complicated. It's very technical, and we need that ample time to review it. So at this point in time I would urge my colleagues to defeat the bill tomorrow and send it back to the Judiciary Committee, because we do have to make some changes in patent reform. I'm not ultimately opposed to it. We have to make changes. But this legislation is not the way to go.

So with that, I want to thank the good gentleman for yielding time to me and, hopefully, we'll be able to get the problems corrected with this patent reform law.

Mr. ROHRABACHER. I appreciate the support of the gentleman from Maine for this position. It lets us know that this is as bipartisan an issue as any one that I have ever been on. From

day one it was MARCY KAPTUR and others who have played a major role in this fight.

We have unions who are traditionally supporting the Democratic Party who are very deeply involved in this fight, right alongside small businesses, which quite generally have been Republicans. So this goes across the board. This is an issue, because it is the American people who are going to suffer the consequences.

We need to ask ourselves, if all of these groups are against it, who the heck is for this bill?

And this is a power grab. This is a classic power grab, and it's being headed by companies that are basically controlled by billionaires from the electronics industry.

Now, let's take a look at the electronics industry. What do they want to do?

The electronics industry has a product that they have to include various elements that are created by innovators and by inventors. This isn't like the pharmaceutical industry or a small business person or the biotech industry or the nanotech industry. Usually, what we've got with those industries, we've got one new invention or one creative improvement that serves as the basis for their profit.

No, when you're in the electronics industry you have a computer or some other type of piece of electronics that has three or four elements in it, and if an inventor comes up with something new, they either have to include it in their product, or they will be non-competitive.

□ 1715

Mr. MANZULLO. Will the gentleman yield?

Mr. ROHRABACHER. I certainly will.

Mr. MANZULLO. Which means that you manufacture, then you worry about the legals. You manufacture and sell; then you worry about the legals, whether or not you have infringed upon somebody's patent.

And what this bill will do is this will encourage infringing because it greatly limits the damages to which the inventor would be entitled.

Mr. ROHRABACHER. Right. So what we have got is the electronics industry knows that if there are new ideas that improve things, they will have to include it in their product in order to remain competitive. They just don't want to buy those new ideas. They don't want to pay for it. They want to be able to steal those ideas and minimize the consequences of that theft. That's the ultimate purpose for what is going on here.

The electronics industry is different than these other industries. And as you can see by the wide scope and breadth of the opposition to this bill, the other industries know that this will be dramatically harmful to them. But it will

permit the electronic industry billionaires to increase their profit.

And, by the way, what does the electronics industry do now? They are the ones who, of course, go to China and build their factories in China and increase the technology capabilities of that country, which is, of course, run by a regime that is the world's worst human rights abuser. These are electronics companies, some of which have gone to the dictatorship in China and helped them sort of restructure their computer systems so they can track down religious dissidents who are trying to use the Internet. This is the type of people who are behind this bill.

This power grab of the electronics industry would send even more technology to China and India. It would permit the people in Korea and Japan and others to be able to basically beat our inventors into the ground. And it has been our creative genius that has protected our country against these types of regimes in the past.

In fact, as Americans, we don't match people man for man. We don't match our competition with muscle power and sweat. We can beat the competition in this modern world by making sure our people have a technological edge over their competitors. The working people in those other countries may work for a pittance, but American workers should have the competitive edge.

People in the electronic industry who are behind this bill don't care one iota about those American workers or America's long-term competitiveness because they consider themselves multinational corporations.

Well, I am here to say that the coalition of Democrats and Republicans on the floor of the House opposing this bill do not consider ourselves multinationalists or globalists. We consider ourselves patriotic Americans, and we have got to watch out for the interests of the American people.

Mr. MANZULLO. Will the gentleman yield?

Mr. ROHRABACHER. Yes, I will.

Mr. MANZULLO. I appreciate that. We were with a company called QUALCOMM today, 11,000 employees. They are opposed to the bill. It's just an interesting mix. And it appears that a lot of the people in favor of the bill have been some of the biggest infringers, and that is why some have called this the "Infringers' Bill of Rights." I don't know if I would go that far.

Mr. ROHRABACHER. I think that's a good description.

Mr. MANZULLO. But I would like to just bring up one thing. The proponents of the bill are saying this is tort reform. And how could this be tort reform when the National Association of Manufacturers are on the other side, oppose it? It is not really tort reform. It is an all-out assault upon awarding reasonable damages to the inventor.

That is done in two ways. One is through extreme limitation of damages, and the second is finding a way to lengthen the process of litigation.

Now, another portion of this bill says, well, you shouldn't be able to shop for venue. And in America it has always been the tradition that you can bring a suit in any area, any county, any State where damage has occurred, and with a widely distributed product, you should be able to bring a lawsuit really wherever you want. And now, of course, the proposed reform says, well, you can't bring it in certain areas unless you have a certain nexus.

Here's the problem: If you bring this in Chicago, the little guy, it's 5 years. If you bring it in Washington, D.C.'s "rocket docket," it's called, you get it there in 1 year. Well, who is to gain by taking litigation and lengthening the time of it? It's the big guys versus the small guys. And if there had been a problem in these rocket dockets, and there are three or four across the country where you can move something fast, but if there had been a problem such as in Madison County, Illinois, which has been known for abuse of class action lawsuits, we would know it. But the judges in these rocket dockets willingly take the case because they have become experts on patent law. People trust their judgment, and they have come down in favor of the inventor as many times as they have come down opposed to the inventor.

Thank you for your leadership.

Mr. ROHRABACHER. I appreciate that.

I think that we need to understand that there are so many parts of this bill, as Mr. MANZULLO has pointed out, whether we are talking about damages or whether we are talking about challenges before and after the patent can be filed and hoops to be jumped through, each and every one of them designed basically to thwart the little guy, thwart the inventor. And, as I said, the group behind it, the electronics industry, their purpose, I believe, is to be able to promote the theft.

But what do they say? What do the people who are the proponents of this legislation say is their motive? They claim that we have to have this patent reform in order to harmonize the patent laws of the United States with those of the rest of the world. Harmonization.

Well, we have had the strongest patent protection of any country on this planet, which has guaranteed the success of our country and the high standard of living of our people. That is what we got from the strongest patent protection because we considered that strong protection of our rights the same protection that we would give for speech or freedom of religion or the other rights that we hold sacred.

Well, if we have the strongest patent rights in the world, patent protections

in the world, and if we want to harmonize them with the rest of the world, that means we are going to decrease the protection of our citizens.

What would happen if we told our citizens in order to have harmony with the rest of the world's laws, we are going to meld them all together and harmonize our laws of freedom of speech and religion with the rest of the world and we would be told, well, maybe we could enjoy the freedoms now at the level of the people of Singapore or someplace like that? Well, there would be a revolt in this country if we tried to diminish the protections of our people to harmonize it with the rest of the world. But that is what they are doing for the economic freedom that we are talking about today. The economic rights of our people are being harmonized in terms of their ownership of their creation, their patents and innovations. They want to harmonize that with the rest of the world.

Well, if there should be one standard for the rest of the world, let them harmonize with our laws. Let us bring up their standards. The Japanese and the Europeans do have a different standard on this, and that is why the Japanese are incapable of creating new technologies. They just take what we have and try to improve it.

The fact is we have had the strongest patent protection rights in the world and we have thus had more innovation and a higher standard of living of any other people of the world. The common man here has had the opportunity that common people in other parts of the world do not have because of American technological superiority. We can't let those who profit already by setting up factories in China and other dictatorships that are totally contrary to our way of life to tell us they want to make even more money to be able to steal even the technology and the new ideas so that those factories over there will be able to produce the newest and cutting-edge technologies coming out of our innovators even before our innovators are able to commercialize it in the United States.

Well, perhaps if you are a corporate elitist, the idea of harmonizing our rights with the rest of the world and harmonizing our property and bringing down certain levels of protection makes sense. If you are a corporate leader who lives behind a gated community and you are not affected by the fact that American workers are becoming less competitive because we are sending our technology overseas, no, you don't understand that because you are in the corporate boardroom. But the American people understand that. And that is why the unions are against this bill. That is why we have a broad coalition of Democrats and Republicans against H.R. 1908.

What we have is a disguised destruction of the fundamental patent system

that has been in place in our country for a long time, for over 200 years. As I read, it was part of our own Constitution.

Well, this attempt to steal the little guy's creation is not new to our country. Even with our patent protection, it has been a rough haul for our inventors.

There is a statue in the Capitol of the United States. There are many statues in the Capitol. My favorite statue is right downstairs. It is the statue of Philo Farnsworth. Anyone visiting the Capitol, I would suggest, should go see the statue of Philo Farnsworth. It's there with the rest of the heroes of freedom and a bunch of politicians who have made statues to themselves. Philo Farnsworth was the quintessential American inventor, individual inventor. He was a poor person, of course, but had limited education, probably a master's degree. I'm not really sure what his education level was. But he came from a rural area in Utah, and through his own creative instincts and his understanding of physics and other theories and electronics, he was able early in the last century to fully understand how to create a picture tube. He was actually the "father of television."

RCA at that time had spent hundreds of millions of dollars, hundreds of millions of dollars investigating, doing research, trying to find the secret of how you could turn radio waves into a television tube. They never were successful.

He discovered it. He was the one who had the breakthrough idea of how it could be done. Philo Farnsworth. And he wrote to RCA and said, I have discovered this. I understand you are doing a lot of research. I know how to do it.

And the head of RCA's research department came out all the way on a train to see Philo, and he went through his small laboratory and showed him what he had discovered. And it was with an understanding that Philo, perhaps a very naïve understanding, was going to work with RCA and develop this picture tube so all of the American people would have now a whole new way of life with the television set. And television has changed our way of life.

The guy from RCA took all the notes, and he sped away on the train back to New York, saying, "We're going to get right back to you so we can get moving on the development of this technology."

Well, Philo waited and he waited, and there never was a phone call from New York. And guess what. He read in the paper a few months later that RCA had made a huge discovery, and it was the discovery of how to produce the television picture tube and how they had had this incredible breakthrough in their laboratories.

Philo Farnsworth fought for 20 years to get recognition that he was indeed

the inventor of the picture tube. It was an incredible fight. David Sarnoff, an arrogant head of RCA, a corporate leader who could give a darn about little guys like Philo Farnsworth, ended up doing what? Instead of paying royalties and recognizing and giving credit to this wonderful inventor, he decided to smash him like a bug, decided to fight him and use every bit of the treasure that was available to RCA to beat this guy into submission, this little guy who thought he had the right to challenge the great David Sarnoff.

□ 1730

It went all the way to the Supreme Court. And God bless America, the Supreme Court decided for little Philo Farnsworth against one of the great arrogant corporate giants in America, David Sarnoff.

Unfortunately, Philo Farnsworth, by that time most of the patent time had run out, he never made much money from his great discovery that changed the world we live in. But I will tell you, today, as you go through the Nation's Capitol, you can take a look at the statue of Philo Farnsworth right here and you can understand that we pass laws here to make sure the rights of the little guy are protected, even when that little guy is in a fight with a powerful interest like RCA. David Sarnoff does not have a statue in this Capitol. So let us note this, that in this Capitol is the statue to the little guy and to the rights of the little guy.

Tomorrow we will face a bill, H.R. 1908, that is designed to smash down the little guys, the inventors, so that arrogant corporate giants can steal their technology, corporate giants who do business overseas who consider themselves globalists and multinationalists taking American technology overseas. That's what is at hand. That is the issue that is being discussed.

Mr. Speaker, I would call on my colleagues to join me and MARCY KAPTUR and members of the Democrat Party and Republican Party who are watching out for the little guy tomorrow. Join with the universities and the unions and other corporate interests and manufacturers in the United States who are trying to protect intellectual properties so they can compete overseas. Join us in defeating the Steal American Technologies Act II, H.R. 1908.

And with that, I yield back the balance of my time.

#### REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF H.R. 1908, PATENT REFORM ACT OF 2007

Mr. ARCURI, from the Committee on Rules, submitted a privileged report (Rept. No. 110-319) on the resolution (H. Res. 636) providing for consideration of the bill (H.R. 1908) to amend title 35,

United States Code, to provide for patent reform, which was referred to the House Calendar and ordered to be printed.

#### REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF CONFERENCE REPORT ON H.R. 2669, COLLEGE COST REDUCTION AND ACCESS ACT

Mr. ARCURI, from the Committee on Rules, submitted a privileged report (Rept. No. 110-320) on the resolution (H. Res. 637) providing for consideration of the conference report to accompany the bill (H.R. 2669) to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008, which was referred to the House Calendar and ordered to be printed.

#### ISRAEL

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, the gentleman from New York (Mr. WEINER) is recognized for 60 minutes.

Mr. WEINER. Mr. Speaker, I ask my colleagues to ponder a hypothetical. Imagine for a moment that a small town in your district, whether you represent a rural or urban district or suburban district you can imagine this hypothetical, but it's an unimaginable concept to many of us in the United States. Imagine if a town in that district was hit by a rocket, just landed out of the sky, launched from a neighboring town, or if you're near the border, launched from a neighboring country. Imagine for a moment how you would react as an elected official in that town, imagine for a moment how you would act as a parent of people in that town, imagine how you would act if you were government from that town.

Well, for one small town in the southern part of Israel, it's not something they need to imagine. Let me show you a map of Israel and point to a small town called Sderot. It's right down here near the Negev, right along the border of the Gaza Strip.

Sderot is a town of 24,000 people. It is not a wealthy town; it's basically a working class town. Like I said, not very big. But in the last 5 years, not one, not two, but 2,000 rockets have landed on that town, all of them launched from the Gaza Strip.

Now, as you ponder what it is that you would do, let me tell you a little bit about the effect it has had to the people of Sderot. Eight people have been killed as these qassam rockets have fallen. What is a qassam rocket? A qassam rocket is a fairly primitive rocket that is made out of basically a plumbing pipe with four stabilizers and filled with about a pound or so of shrapnel, that when it explodes, it blows the shrapnel all around.

This is a picture of some of the qassam rockets that have landed in Sderot over the last 5 years. This is what the back of the local police station looks like. They keep them all and they mark it when they land. Now, eight people have been killed by these rockets, three of them children, dozens have been wounded. There have been 155 of these rockets landing in this town just since June, when Hamas was elected as the representative party of the people of the West Bank, and some would argue Gaza as well. You see this small strip of land? That's the Gaza Strip. Lobbed one by one by one into this town of Sderot. Well, as you think about how your citizens might deal, let me tell you a little bit about how the citizens of Sderot have dealt.

For one thing, when there is any kind of notice that they get, and they have a rather primitive system of lasers that detect when there is heat out in the desert that seems extraordinary, a notice goes to the local police department and then they send out tzeva adom, tzeva adom, which just means "code red." Then you have about 15 seconds. That's how much time the people of Sderot have to respond. They can do a couple of things. They can run into these concrete shells that have been built all throughout town. The way we might have phone booths in our towns, they have concrete structures that are called life shields. They are supposed to pull over or stop their car where they are and run to a building or wall. It's the only part of Israel where it's illegal to wear your seat belt because you have to be able to run out of your car as quickly as possible to avoid the rocket attacks.

And kids, of course, they're taught the old 1950s-era American idea of "duck and cover," except when it comes to the children of Sderot, it would be more aptly described as "duck and suffer." One in three children in that town suffer from post-traumatic stress disorder. It is not coincidental or accidental that seven rockets landed in that town on the first day of school this past Sunday. There was a rocket attack today.

It is hard to find pictures that truly can express what it is like when a rocket falls on an elementary school; but this is a picture that was taken during a rocket attack last year, children essentially cowering in a corner of their school and holding their heads for their lives.

You know, it is easy to describe in dry terms what you're supposed to do when a rocket lands on your town, and thank God many of us will never know what that is like. But imagine what it is like when there are hundreds of them, and now thousands of them over the course of the last couple of years.

Now, we here in Washington, we frequently think of things through the lens of what should the government re-

sponse be. Well, what would your town's government response be if it was attacked by a foreign power day after day after day with rockets? Well, unfortunately for the people of Israel, there isn't a great deal that they can do, particularly since the international community has shown very little concern about the matter. The United Nations, perhaps we can urge them to pass a resolution of condemnation. They've been unwilling to do anything. You might try to figure out what ways you can make your residents more safe. The Israeli Government sent 200 soldiers to this town of 24,000 people to escort their hundreds of kids to school. You might want to try to figure out where they're getting the artillery necessary to be launching these attacks. As you can see here, the border is only with one other country, and that's Egypt. Time and time again there have been found tunnels that lead into the Gaza Strip providing weaponry. You might want to crack down on Egypt to make sure that they stop providing the artillery.

But one thing for sure is you would do something. And sooner or later, I think it's fair to say that all of us, if we were put in this circumstance where there was one or even two or three at most rockets falling in our districts, we would demand that something be done. Well, I believe that it is time for those of us in the United States to realize that terrorism falls in all kinds of ways every day that barely gets a notice.

When several of these rockets fell in Sderot on the first day of school, you might have missed it in your neighborhood newspaper because it is so commonplace. It should never be, in 2007, commonplace for one nation to lob missiles down on the other.

Now, it comes as little surprise that just in the several months that Hamas took over control of the Gaza Strip that there has been an escalation in the number of rockets. But I also think that we need, as a country that is in solidarity with Israel and the many things that they're trying to do, you know, it's not the purpose of this map, but you can see that this is a nation that is surrounded with enemies. On the northern border they face Hezbollah, which declared war across the international border and lobbed weapons upon them in the Lebanese war.

You see here they're dealing with problems in the Gaza Strip. Now, I should point out that much of the escalation has happened in the period since Israel withdrew unilaterally from the Gaza Strip. There are no Israeli forces there anymore. Since the Israeli forces left, the rocket attacks have gone up.

So what can the Israelis do? Well, I guess they could reoccupy the Gaza Strip, and you can imagine the public condemnation and hue and cry that

might occur if that happened. I guess they could try as best they could to track where these rockets are being fired from and try to go in as quickly as possible and counterattack. Well, it's not a very practical thing to do, perhaps they would argue. But one of the things they are considering doing is saying, look, we're going to cut off the power and supply to the Gaza Strip; we're going to make the citizens of Gaza Strip make a choice whether they're going to have terrorists in their midst or not.

Well, one thing that we can do, as far away from the front of the Sderot conflict as we are, is we could make it very clear that if we were in the same position, we would not be calling upon ourselves to show great restraint. We would try to figure out how do we solve this problem.

And so we, as the United States of America and the State Department, when they call upon Israel, show restraint, show restraint, don't retaliate, maybe that's a reasonable argument after one or two or 10 rockets. Now, I think we have to realize that what Israel is engaged in, what this tiny town is engaged in is playing defense in the war on terrorism every single day without much support and without much help.

So I take the floor today with my good friend from Nevada to say that, while we are not being asked to live in a town like Sderot, we should be mindful of the idea that such towns exist in Israel, that it is not just the province of people who live along the Lebanese border that are facing terrorism, it's not just the province of people who drive along the roads even in the inner country of Israel who find themselves being under attack. It's a daily attack on this tiny town.

Now, they don't have C-SPAN; I doubt they have C-SPAN in Sderot. But they do listen very carefully when the United States of America, when the Secretary of State, when the President, when elected officials stand up and say, listen, we don't envy the situation that Israel is in, but we understand it. And we understand that retaliation is sometimes a difficult thing to contemplate, but sometimes it's necessary. We know that if we were put in the same position and suddenly the good folks in Canada started lobbing missiles over the New York border, I would be demanding that we respond. If the folks who live in Arizona or Texas started getting attacked with missiles coming over the border, certainly none of us would be saying, show forbearance.

If these children were being forced to cower at rocket attacks day after day in any town in the United States, we would understand perfectly well that something needed to be done to stem the tide. But there are other things we can do. We can say we are not going to continue to be a supporter

of Egypt, as we have, if they continue to allow their nation to be essentially a wide open font for terrorist activities. We are going to understand that, while it was every right, and sometimes I'm criticized for making this image, it's every right of the people of the Palestinian territories to choose to elect Hamas as their leaders, but it is also the right of the international community to say that this is what we expected would happen. We would have an increase in the international terrorism that emerged from the Gaza Strip, and now it has happened. And if we had a terrorist government in Canada, we wouldn't hesitate for a moment to see it as a threat to our security.

We can also understand that the people of Sderot's fight is all of our fight. When the United Nations is, resolution after resolution, condemning Israel for its heavy hand in this or its heavy hand in that, when it convenes a conference to talk about the plight of the Palestinians, putting aside the plight of the Israelis, they do a disservice to the basic common sense about who it is that is doing the attacking, who it is that is launching the missiles and who it is that is on the other side.

□ 1745

The other thing that we can do is make sure that weapons like this are never armed with high-tech guidance systems. Right now, the administration is putting the final touches on a plan to present to the United States Congress that would sell missile guidance systems, \$20 million worth, to Saudi Arabia. Saudi Arabia has been one of the foremost advocates for Hamas in the world. They fund them. They support them. They provide them aid and comfort.

Imagine for a moment if these missiles weren't being lobbed relatively indiscriminately in the direction of schools, hospitals, shopping centers and synagogues, but imagine if they had laser guidance systems provided to the Saudis and then leaked to them, because that is what happens in that part of the world. Imagine this number of rockets that are hitting people and installations and churches, well, synagogues and not just falling to the Earth.

We can stop that sale. We in Congress can stop that sale. And we should do everything we can to do so. Ms. BERKLEY and I circulated a letter that over 115 Members of Congress signed onto saying this is a bad idea to be selling weapons, high-tech weapons, to the foremost exporter of terrorism in the world. But tonight when we lay down our heads, we should know that not far away, 2,000 miles away in Sderot, children are going to be walking to school, and most likely if tomorrow is like today was, they are going to hear a siren go off. They are going to hear a voice over the loudspeakers saying in

Hebrew, "condition red, condition red" which meant that they have to go find cover somewhere. Imagine raising your child in that kind of environment. Imagine the outrage that you would feel as a parent or resident of that town.

We should never forget that we are not going to be safe just because we don't have rockets falling on us every single day. So long as there are entities in the world that find comfort in being able to do that day in and day out, we all suffer. We admire Israel for what it does. It is probably the last remaining country besides the United States of America that every day is trying to fight terrorism. Our friends in Europe turn it on and turn it off as they might be willing to. Frankly, it is the United States and Israel every day.

But as much as we fight and as much as we invest in resources, as much as we honor the men and women of the armed services, 150,000 fighting for us in Iraq and Afghanistan, imagine if every single day we weren't having to go out and fight that fight, but it was landing in our community. That should be the lens that we look at this conflict through. There are complications. It is a nuanced and difficult thing. It is difficult trying to persuade people who are democracies in Lebanon, democracies in the West Bank and Gaza, that they shouldn't be voting for people whose campaign slogan is "I want to drive Israel into the sea." It is discouraging.

It is complicated when you have a nation like Jordan for whom many of these people would consider their home country and have them take little responsibility for those people who are in the West Bank, as well as for those people who are in Gaza. It is a difficult, complicated part of the world. But there are some things that are immutable. And I would hope that we would all agree that one of the immutable things is that under no circumstance should any country have to withstand tens and tens, and hundreds, eventually thousands of rocket attacks on its land just because it is a small town and just because most people have never heard of it. My colleague, Congressman WEXLER, and I had a long debate about how to pronounce it. He said "Sderot." I said "Sderot." It is unclear. It was written originally in Hebrew. It probably appears in the Bible somewhere. Perhaps we can find an authority on that.

These are not the most influential people even in Israel. But it is troubling to me. I think I speak for my colleague, Ms. BERKLEY, that day in and day out these attacks happen, and none of us even notice any more. Well, the children and the adults and the people of that community notice. They notice. They are traumatized by it. I think it is our obligation as citizens of the world to say that while you can have

different viewpoints about where borders should be and you can have different viewpoints about the relative gripes of the Palestinians or the gripes of Hamas or who should prevail, Fatah or Hamas, or whether or not the Egyptians are doing enough, or whether or not the Syrians are doing enough, or whether or not they are all just exporting terrorism in one form or the other, I would hope that we could agree that it is an international abomination that this is allowed to happen.

I would be glad to yield to my colleague from Nevada.

Ms. BERKLEY. I want to thank my good friend from New York, ANTHONY WEINER. As usual, I am not sure that my presence is needed here. You have done such an eloquent job explaining the situation as it is. I am afraid I have to agree with our colleague, Mr. WEXLER, and pronounce the little town the way he does, but the sentiment is the same.

I wish you were with us, Mr. WEINER, 3 weeks ago when there was a congressional trip to Israel. We had the opportunity to go to Sderot and see for ourselves firsthand exactly what you are speaking of. I want to share with you my impressions. I have been to Israel 15 times, but that was the first time that I had ever gone to that little border town and met the people, heard what they had to say, but I did. I am glad that I had the opportunity so I could share it with you and our colleagues now.

We met in a strategic area of Sderot where we were able to look into the Gaza. It is less than a mile away. They live Palestinian and Israeli next door to one another. We met with a family who has lived there for a number of years and has endured the 2,000 rocket attacks that have taken place, that have been perpetrated against the citizens of this community for the last 5 years, 2,000 rocket attacks. The last one, as you said, happening as late as today as children were going to school.

Now, Hamas and Islamic jihad have the timing down pretty well if they don't have the accuracy, because the rocket attacks, the missile attacks, on this small Israeli town take place in the morning hours when children are headed to school and parents are headed to work. Then there's a lull. If there is going to be another attack, it is usually when people are coming home from work and their children are coming back from school.

We met a family from Sderot, a wife, a mother and her children. I listened to this mother tell us what it is like on a daily basis, the fear she has every time she sends her children out to walk to school, how they can't go outside and play for fear that there will be an incoming missile that might indiscriminately hit any one of them on any given day. The very inaccuracy of these rockets make them something to

fear. After the last attack that she told us about, she grabbed her child, and she fell on him in an effort to save him. When it was over, the little boy looked at his mommy. He said, "Mommy, don't ever fall on me to save me again. Because if anything was going to happen to you, what would I do without you?"

□ 1800

The children of this little town are suffering in more ways than you and I can possibly imagine. While it is true that of the 2,000 attacks in the last 5 years, eight people have died, and I have been told only eight people is not so bad, three of those eight were children, if you are one of the eight, or their families, it is not bad, it is devastating. And if you are the parent or grandparent of one of those three children, whose only crime was being an Israeli child walking to school one day, it is a horrible, horrible thing to endure.

So the fact that there hasn't been the mayhem and the injuries that are visible to the eye doesn't make this any worse because of the psychological damage to the people of this community and to their children, many of who suffer from PTSD.

I sit on the Veterans' Affairs Committee. We listen to testimony of our troops coming back from Iraq and Afghanistan suffering from PTSD. As horrible as that is, we understand it. We expect it. It is going to happen. But as a 5, 6, 7 year-old kid, to be suffering from PTSD, from not being able to sleep at night for fear that there is going to be a rocket attack on their home, afraid to go to school, afraid to sit in your classroom, parents losing their jobs because they can't stay at work when they hear that siren go off, they want to rush to the school where they know that their children are studying, for the hope that if, God forbid, anything happens, they can save their child, that is not a way to live. Nobody should live that way.

The reason that the Congressional delegation met with this family and others in this little town was because they wanted to share with us what was going on because they feel they have been forgotten, not only by their own government, but they wanted their government and the United States, their most reliable ally, and the people of this world community to recognize what is going on, and to help them, help them in some way. They implored us to do something to stop these rocket attacks.

Now, you mentioned the fact that about 2 years and 3 weeks ago on August 15th Israel unilaterally disengaged from the Gaza. It became untenable to secure 7,000 settlers from 1.4 million Palestinians, so the Israelis made a decision in the name of peace to unilaterally disengage from the Gaza.

The hope was this, Mr. WEINER. The hope was that the Palestinian people in the Gaza would recognize they had a golden opportunity to demonstrate to the world that they were capable of governance and they would use this opportunity to repair the infrastructure, build schools, start healing their economy, build housing and hospitals for the Palestinian people, make it possible for 1.4 million Palestinians to have a future, a dream of their own that wasn't mayhem and killing and corruption.

Unfortunately, we have not seen that. What we have seen, and it is more and more with each passing day, is that Hamas is using the Gaza and the Palestinian people as a human fortress as they continue to and increase lobbing rockets and missiles into Israel from strategic locations in the Gaza.

Why do the Palestinian people have to continue to suffer and live under these conditions? Are there no Palestinian leaders willing to step up and say this is not what I want for my children, it is not what I want to do to Israeli children? We have an obligation to be so much more than a launching pad against Israeli border towns like Sderot.

What are the Israelis expected to do? The people of Sderot are demanding that the Israeli government do something, that they stop this carnage, this mayhem, this indiscriminate killing and damage.

Well, we can examine the options of the Israelis. They can go back into Gaza, as you stated. I don't think that is a viable option. The Israelis don't want to reoccupy the Gaza. They can launch strategic attacks against those locations that the Kassam rockets are being launched from. But, as you know, they can be launched very quickly, and the perpetrators disappear within moments. And if they do that and accidentally hit an innocent Palestinian family, there would be hell to pay for that. So that isn't the best possible option either.

So, what is left? The Israelis provide the water and the sewage system and the electricity and power to the Gaza for 1.4 million Palestinians to enjoy some quality of life. They can cut those services off and 1.4 million Palestinians can suffer, because Hamas and Islamic Jihad have used their fellow Palestinians as nothing more than a cruel shield behind which they launch indiscriminate attacks against innocent Israeli civilians, men, women and children, and then they use the Palestinian people as buffers to protect them from any retaliation that the Israelis may wish to do in order to protect their own people.

Mr. WEINER. Reclaiming my time, I think you have raised the essential question, why is it that people are attacking Sderot? What is the great political fight that is going on that leads

people to be launching missiles out of Gaza into Sderot?

There was once upon a time a conflict over whether or not Israel should be occupying this territory. They are not. What is it now that the fight is over? What is it, now that Hamas has been elected and there has been this dramatic increase in them, what is the objective of those people who are committing these acts of terrorism? It is no longer a border dispute. The Gaza strip, the Israelis have said okay, it is yours. Take it. Take it and control it, govern it, be responsible for it on your own.

It also raises another question. Hamas was elected in the West Bank and Gaza. This notion that they only control the Gaza, the West Bank is under someone else's control, remember now, this is a new government under a democracy, and I largely have agreed with the President when he has said, you know, democracy is a virtue that we should try to encourage throughout the world.

Well, while there is a lot of complaints you can make about the people that they chose, this was a pretty free and clear election. No one has accused them of cooking the books or stealing the election. If anything, Fattah was in control of more of the apparatus, they should have won.

So now Hamas has been elected and there has been a dramatic increase of attacks. These are the numbers just since June. Every week, 7, 14, 12. This is a week. This is not over the course of a month, this is just over the course of each week how much there has been. And the question has to be, what is now the fight over? What is it that the terrorists, what is it that Hamas, what is it the people here are trying to do?

Well, could it be could it be that the people here in Gaza are always going to attack the citizens of Israel. What is then the logical extension our policy? It is fine to say, all right, let's try to figure it out. The Saudis have put forth this plan and said let's return the country to the 1967 borders. Maybe that is the solution.

Well, the Lebanese border is no longer under contest. The United Nations decided where the line should be. Israel said you are wrong, but we are going to observe your line.

The Palestinians said the Gaza Strip is ours. The Israelis said, well, we don't believe you can secure it and it won't be safe for us to leave, but we are going to leave anyway. So now you have people crossing over from Lebanon and taking prisoners and declaring war. You have the Palestinians electing a terrorist organization and increasing the amount of attacks.

What is it they want? This is not, my colleagues, a basic border dispute any more. Now you can only conclude if they are attacking a small town of 22,000 people just because they can,

that their objective is going to be under every circumstance, whenever given the opportunity, they are going to attack.

Now, I don't say that to drag us into a larger discussion about what the ultimate solution to this challenge is, except to say for many Americans who look at this part of the world and don't see the nuances, they say can't they just work something out there? Just kind of find a border that works for everyone.

Well, Sderot is nowhere near the border here. It has never been under Palestinian control, ever.

Ms. BERKLEY. It is not in dispute.

Mr. WEINER. Unless you believe, which some people may, that all of Israel should be under Arab control. Then you don't believe in this existential sense that Israel should believe at all.

Ms. BERKLEY. Of course, Hamas' charter says exactly that, that Israel does not have a right to exist. They refuse to recognize Israel's right to exist. So if Israel doesn't exist then the Israelis don't exist, and they can do anything they want in their minds when it comes to the people of Sderot.

Mr. WEINER. And I think the gentlewoman is right, except in her pronunciation, which was confirmed with the embassy earlier today that there is no T and it is Sderot. But that is another whole conversation, which is why I would never get elected to the Knesset from that district.

Ms. BERKLEY. Or to the First Congressional District in Nevada.

Mr. WEINER. That is probably right. But the point is, to be serious here, we have heard a great deal here recently about the upcoming meetings that are going to be going on with foreign secretaries to try to resolve and prop up Abu Mazen, who is the leader of the Fattah faction that lost the election, but who many people in the United States, and many people in the world community, feel is kind of a better choice than Hamas.

Whether or not he is or isn't or whether or not he speaks for anyone or not, it is beyond dispute that Hamas holds sway in the Gaza Strip. It is also beyond dispute that they won for reasons that can be explained a lot of different ways. They won. They are the representative people of the Palestinians. We may like Abu Mazen more, but he doesn't seem to speak for as many people.

But before I yield to the gentlewoman, I just want to point out that for people who say well, maybe if Israel left the Gaza Strip to Palestinian control, this would be resolved. As the gentlewoman from Nevada pointed out, been there, done that. And, remember, many people argued that it would be a mistake for the Israelis to acquiesce to the Palestinians' request because they would just use this as a launching ground for terrorism.

Well, those people turned out to be right, and, unfortunately, rather than saying okay, we are going to accept this as our Nation and we are going to show that we can sustain ourselves and not be a hostile neighbor, it has instead led to this, which is a dramatic increase in the amount of attacks that have gone on since the Palestinians took over the province of their own area.

Ms. BERKLEY. There are a few points that I would like to make in response to what you said. You know, when the Saudis come with this plan, and look, any peace plan is better than no peace at all, but let us keep in mind, in addition to the fact that Israel is no longer in Lebanon, and, remember, Hezbollah supposedly was created in an effort to get the Israelis out of Lebanon. The Israelis have been out of Lebanon now for 8 years and it doesn't seem to matter. Hezbollah is thriving. They are arming and attacking Israelis on the Israeli side of the border.

You quite rightly said the Israelis unilaterally got out of the Gaza. When it comes to the 1967 borders, let us remember, when Israel made peace with the Egyptians in that very historic moment of opportunity in the Middle East, the Israelis gave back the Sinai to the Egyptians that they had acquired in the 1967 war. They gave it back with all the oil and everything else. They said peace is more important to us than this land. You can have it.

Remember prior to the 1967 war? The West Bank was part of Jordan. Jordan controlled the West Bank. It was Jordanian territory. And then after a number of years, the Jordanians gave it to the Israelis. They didn't want to deal with the problems. So when we are talking about 1967 borders, does that mean that Jordan is going to take back the West Bank and deal with the problems that currently exist in the West Bank?

There was a reason that the Palestinian people turned to Hamas. They had a corrupt leader, a murderer, a terrorist in the name of Yasser Arafat. The billions and billions of dollars that the Europeans gave to the Palestinians through Yasser Arafat, that the Americans gave, in an effort to improve the lives of the Palestinian people, did not go to help the Palestinian people. Not one child got educated. Not one person's wounds or one person's illness was cured in a new hospital. Not one road was built. Not one business was created.

That money went into bank accounts that Arafat's widow is now living on, and rather nicely, I would say. Out of desperation for the corruption of Yasser Arafat's political party, Fattah, the people, the Palestinian people looked to Hamas, a terrorist organization, to get their basic rights met, their basic needs met. Hamas was providing social

services, unemployment benefits to the unemployed, clothing to those that were not clothed, food to those that were hungry, instead of the legitimate Palestinian Authority. There is no wonder that the Palestinian people turned to Hamas.

But what we see in Hamas is a terrorist organization that refuses Israel's right to exist, that rains terror on border towns like Sderot, only because they can't get to the bigger towns because of the security and that security fence that the entire world condemned Israel for building in an effort to protect its own citizens from terrorist attacks.

So, now we are at a crossroads. The Palestinian people don't have to continue to support Hamas. Right now, the Gaza is a no-man's land. What few Christians are left in the Gaza are being subjected to forced conversions. Hamas is indiscriminantly walking the streets shooting at point-blank range any former member of Fattah. And the Palestinian people are caught in the crossfire.

It is time for the international community to speak as one voice in an effort to bring peace to the Palestinians and to the people of Israel, and the place to start is in Sderot.

Mr. WEINER. Let me just reclaim my time briefly and just make one or two points.

When I posited in the introduction to this special order the idea, well, what would you do if you were faced with this kind of challenge? Well, imagine, if you can, that you were able to build a wall tall enough into the sky to intercept any of those rockets. You would say jackpot. We figured out a way to do it. It is not pleasant, it is not nice, but we figured out a way. Or a giant net to catch them all.

Well, they didn't have indiscriminate missile attacks coming from this part of the Palestinian territories. They had human beings who had strapped armaments around their waist filled with ball bearings and nails, and they had them walk into cafes and walk into discotheques and blow themselves up and everyone near them.

So Israel, after trying to detect them as best they could and stop them as best they could, and having remarkable success as doing that, found that, you know, what, we don't like doing this, but let's build a wall, a fence in some cases, a wall in other parts of it, to stop people from just walking across.

Well, it is the equivalent of trying to catch those missiles, and it makes a certain amount of common sense. It is a terrible message and a terrible sign and you hate to do it for your neighbor, just the same way if you were living next door to someone to build a high concrete wall between you and your neighbor. You would never want to do it, unless they started walking across into your lawn and blowing you and your family up.

So they went and they constructed this wall. Do you know, I say rhetorically, because I know the gentlewoman from Nevada knows, the amount of international hue and cry that went on, how outrageous it was for the Israelis? Even our government said they were opposed to the idea of building this security fence.

Well, it has been successful. They have figured out a way, albeit not the best possible way. The best possible way is to say the people of the West Bank, the people of Gaza, you want your own state. We want you to have your own state. The United States does. The Israeli government does. A recent poll showed that 87 percent of the population of Israel said we want the Palestinians to have their own state. But if every time you cede more responsibility to the territories it leads to more violence, it makes you long for a solution.

□ 1815

So what is the solution? Well, the most ideal solution is for the Palestinians, as you say, to stand up and say, look, we have high-rises here in Gaza City. We are living not very good lives here. We have been cut off from the international world because the source of our economic activities is being good neighbors to everyone else in the world. Israel and Egypt both went up economically the moment they signed the Camp David Accords because they realized that international cooperation, although not a great love, but international cooperation leads to benefits for everyone.

So the people of Gaza have to say, look, what is it that it is getting us? We are terrorizing our neighbors, but to what end? Eventually the Israelis are going to have to say something. The Israelis are deliberating now on what steps to take. Can you blame them if they say, we are going to cut off all electricity to the city until it stops? Can you blame them if they say, we are going to close off all border crossings until it stops? You can't possibly blame the Israeli Government for whatever they do to protect the people of Sderot.

But the objective should not be what kind of defensive, and you know that the Israelis are now experimenting with not one but two antimissile systems to try to stop them. It is billions of dollars.

When I visited Israel last week, the defense minister was saying, I am not satisfied with having one antimissile system. We may need to have two of them to protect them both from the Lebanese border and from the rockets coming in on Sderot.

But the real solution is for the Palestinian people and the international community to say, look, if you want to live side by side as a two-state community, let's get to talking about how to

do that. If your objective is to have nonstop violence, then you act the way you are, the way Hamas and their supporters are acting in Gaza. You just keep doing acts of war over and over again. The Israeli people, God bless them, whenever there is a hint of a possibility of a chance of some kind of a negotiated settlement, they pursue it.

Ms. BERKLEY. When I was part of this congressional delegation a few weeks ago, and maybe last week you heard the same thing, it was the Israeli Government that was promoting providing resources for the Palestinians. They want the American Government to support Abu Mazen. They want us to prop up the Palestinian people because they know this might be the last opportunity they have for peace.

And you brought up a really good point. I can't say that the Egyptians and the Israelis love each other and sing Kumbiya by the camp fire. The same thing with the Jordanians. This is not a warm peace; it is a peace. You don't have to love thy neighbor, but you can live side by side in peace. I think that is what we should be going for.

If I thought for a minute these indiscriminate attacks on Sderot and other border towns was an effort to create a Palestinian state, maybe I could understand that, as addled as that is. But this has nothing to do with creating a Palestinian state; this has everything to be the elimination, dare I say extermination, of the State of Israel. That is what strikes fear in my heart.

Mr. WEINER. And then the question has to be raised, as much good intention as Secretary of State Rice and the administration may have here, having sit-downs and negotiations with Mahmoud Abbas and trying to present him with aid and trying to make his government or the idea that his thoughts or actions would be better for the Palestinian people, does that bring us one inch closer to stopping the attacks on Sderot? Does it do anything to truly enforce the idea that Gaza is under control? And the people voted for them. And by the way, this notion that they just carried, this is not like an electoral college map, they just carried Gaza, they have broad support throughout the West Bank as well.

Ms. BERKLEY. Well, Fatah's corruption permeated the entire Palestinian Authority.

Mr. WEINER. But I have to say to the gentlelady, this notion that it was a response to corruption, when someone campaigns and gives you a flyer, vote for me and I am going to wipe out the State of Israel, and then the moment they get in, they increase the amount of attacks going on, at a certain point you have to say this is not about who is going to fix the potholes. They are doing exactly what they said.

It might be true that message took hold in an environment where Fatah

was corrupt, but I think we in some ways let them off the hook a little bit. They did campaign on the idea of driving Israel into the sea.

Ms. BERKLEY. And I would be the last one to disagree with you.

Mr. WEINER. But I think it is important to realize that we hear it just about every day out of the State Department, and this is true under Democratic administrations as well, Israel must show restraint. Every time there is an attack we hear that, Israel must show restraint.

Imagine if there were two attacks in New Jersey or in Pennsylvania. Imagine if there was one, and imagine if al Qaeda had just won the elections in Toronto and these attacks started, would any of us say we have to show restraint?

Ms. BERKLEY. Absolutely not.

Mr. WEINER. I believe that Israel has shown restraint the likes of which I don't think we have seen a nation on Earth ever show. If you think of the sheer number of attacks they have withstood over the course of time, putting aside the 2,000 or so in Sderot, forbearance has been the bottom line.

But I think if you want to truly solve this problem, first you have to let the Israelis do what they need to do to protect this tiny town.

Ms. BERKLEY. Yes.

Mr. WEINER. Also, you have to recognize when you look at these borders, no one, not even Hamas says the West Bank is still occupied. Israel left, and now there is no other explanation for the activity except to say that one of the things that they are doing is living up to their campaign promise.

This isn't the subject of rhetoric. Our colleague from Pennsylvania who has joined us saw this stockpile. This is the police station in Sderot. This is what they have in the back. You can see a little bit in the photographs, they mark taunts, Hebrew taunts on all of the rockets before they send them. This is essentially a pipe you can get down at a hardware store, four wings that stabilize it, and then there is essentially a pound and a half of armaments in the tip, just enough to kill and terrorize wherever it lands.

Ms. BERKLEY. We have one of our most esteemed freshmen here who was on the trip to Israel.

Mr. WEINER. I yield to the gentleman.

Mr. ALTMIRE. It was my first trip to Israel, and I know the gentlewoman from Nevada has been there multiple times, countless times, in fact. For me to have seen firsthand what you are talking about today, there really is nothing like seeing it in person.

When we went to the border, and I know that the gentlewoman has talked about this tonight, we went to the border with Gaza and we looked at Sderot and we had families there that until recently lived in Gaza. The mother of

course with the children, she pointed across to where she used to live. She said, "That used to be my house." She told her story about when she is getting her kids ready for school, the alarms will go off and they know that the bombs are starting to come in. She told this gut-wrenching story about her experience in a minivan with her kids getting ready to go to school and the alarm goes off. That really puts it in perspective that these are families that are just trying to get through the day, and this is what they have to deal with, not once as the gentleman from New York said, but repeatedly over and over again. These families have to endure the threat of that stockpile that he is talking about landing in their house, hitting their car and killing members of their family. These are things that we can't comprehend on a daily basis in this country, to have that threat every single day raining down upon you.

As the gentleman from New York described, in many instances these are primitive weapons that we are talking about. But in many instances these are weapons that have rained down on this community by the thousands, literally by the thousands. And we met with a gentleman that one of them had hit his house. Again, when you see firsthand the people that are affected by this and the children that are affected by this, it puts in perspective the fact that they are living right there on the border.

What struck me the most when we asked her the obvious question: Why don't you just move? I think that is what many of us might think about doing. And she said much more articulately than I can say tonight, but she said: "Look, this is where we live. This is our home. If we move, then we have lost. If we move, they are going to move up to where we happen to be at that moment. Then they will start again and we will have to move again. We are not going to do that. We are going to stay here. This is our home. We are under great threat, but we are not moving."

That really tells the tale of the type of people, the fortitude that we are talking about.

I had been watching the discussion and I couldn't sit back any longer. I had to tell my piece of the story having seen this firsthand, and what a magnificent thing it is to see the courage and the bravery of these people. But the threat that they live under is something that cannot be ignored.

Mr. WEINER. I thank the gentleman. It should also be pointed out that Sderot is becoming something of a ghost town, and more and more people are leaving the city. It is not a wealthy town. It doesn't have great industry. It was one of those places that makes Israel the nation that it is. A lot of North Africans have moved in there. It

is a place of great diversity. You would be surprised seeing some of the faces that they are Israelis.

You also realize very quickly, one of the most stunning things to recent visitors, is what a tiny spit of land it really is. This neck of land, it is not far that you are going to be able to go.

When they had the Lebanese war, and Hezbollah had much more sophisticated weaponry, we had weapons that were going this far south. You have these that go this far north. There aren't too many places to go. There have been suicide bombings all throughout this area. There aren't too many places you can run.

So saying to the residents of Sderot, why don't you just leave, it ignores the fact that there aren't too many places. You essentially have one nation, as we all know, that is at war with 20 of her neighbors. This is not a peaceful neighborhood.

But the question arises, you don't get a chance to think about it when you are raising kids in that town and trying to figure out how to keep them safe. We spoke to a schoolteacher when I visited there a year ago, and that teacher tells the story of having 10-year-old kids having to take tranquilizers in the morning because it is a traumatizing experience to get up in the morning.

While there is some randomness to where the weapons hit, there is not a randomness to the time of day. They launch them during the mornings when the kids are on the way to school and in the afternoon when they are coming back from school, and they have a particular fondness for Sabbath and for holidays. There was a synagogue that was blown up right after morning prayers on a Saturday morning.

What is it that we should learn from this about going forward what our strategy should be? Well, for one thing, this tiny tract of land is where the weapons are coming through. They are not coming through Israel or through the Mediterranean Sea; although, there were one or two cases in years past where boats were intercepted, but we have a pretty sophisticated understanding what goes on here. It is coming through tunnels from Egypt.

So we should be saying to Egypt, for a country that gets \$3.5 billion in aid every year, we should say to them, enough is enough. Until you show the ability to get control of this border, we are not going to provide any of our aid in the form of military. You want humanitarian assistance, that's fine.

Secondly, the last thing we want to have is for these to be tipped with laser-guided systems like the ones being proposed to that part of the world. We can't let that technology seep into the region so these now have precision guidance.

Finally, we have to say to the United Nations and to the international com-

munity: What more do you want the Israelis to do? They have left. They have left that part of the world. What is it that you are demanding they do?

I would say to the people who sponsor these resolutions in the United Nations condemning Israel, okay, picture yourself as being the chief administrative officer of a government who is getting attacked by thousands of rockets; what do you propose they do? A giant net in the sky? They tried building a wall and a fence here, and they were criticized for that.

From a policy perspective, and "restraint" is a nice and vague term, what we should be doing is saying to the Israelis, you need to protect yourselves, and we should be leading the charge at the United Nations to consider this international acts of war. They are a democracy. They are a free-standing government. These are acts of war. I think that the Israelis would be well within their rights to respond however they would like.

The final thing we have to do, and if some of my southern colleagues were here, they would come up with an interesting colloquialism on how to say this.

□ 1830

But I hate to be a fly in the ointment about this whole idea of propping up Mahmoud Abbas. If Mahmoud Abbas has any ability to stop these rockets from launching from Gaza into Sderot, let him start to do something about it today. We keep hearing about this international conference and coming up with agreements and giving him money. I don't understand what possible good it's going to do when Fatah has no authority and no control over this part of the world.

Ms. BERKLEY. As I said earlier, Hamas is walking around the streets indiscriminately shooting anybody that had anything to do with Fatah. They're consolidating their power, power to do what I haven't got the slightest idea.

But I wanted to tell my colleague, who we had a pleasure of sharing this experience that I think he will remember when we all got back on the bus, there were a lot of people that were misty-eyed. I think it was a shock to most of us to see what these people are going through on a daily basis.

And I looked around at our colleagues, and these are pretty sophisticated politicians. They've been in office for quite a while in different capacities, but I think everybody was taken aback and shocked and very touched by the families that we met and felt the pain that they go through on a daily basis. It was an important message for us to see.

Mr. ALTMIRE. That's right. We were touched by the pain, but we were also touched by the courage that they endure daily these attacks, and they stay

and they don't have to do that, but they make the decision to be there. And when you see the story and you see the children firsthand, and again, when they point across in the Gaza and say I used to live in that house right there, that used to be my house.

Ms. BERKLEY. And we could see the house. I mean, they didn't have to go it's over there behind the mountain, no, no, there it was.

And I have to tell you something else. One of the ministers that we met with said this about the conferences, and again, the Israelis are pushing any type of peace and support that they can get with the Palestinians. But they said, they want us to meet, so we'll meet, but if they refuse to recognize Israel's right to exist, what are we meeting about? Will they allow us to exist? What compromise do you make with people that don't recognize your right to exist? Do you compromise that you could exist for 20 more years, 30 more years, 50 more years? There's no compromise to be made with people that don't recognize that you are a person with a right to exist.

Mr. WEINER. Well, in conclusion, our time is expired, but I want to thank the gentlewoman from Nevada and the gentleman from Pennsylvania for joining us here today, and I just would close with this.

There are big, complicated conflicts that are going on in that part of that world. They're not going to be easy to resolve. For years, we've been watching with some level of success but a great deal of failure, but just imagine the circumstances if tomorrow, when you dropped off your kids at school, a couple of times during the day they'd have to look like this rather than studying their school books. Imagine if an 8, 9, 10-year-old child had to be on tranquilizers in order to get through the day.

There are some things that just are without any political nuance, without any varnish, and are just wrong. What's going on in Sderot is just wrong.

Mr. ISRAEL. Mr. Speaker, I rise today in great concern over the ongoing Qassam attacks on the southern city of Sderot, Israel. Sderot is a community that has been plagued with frequent and intense firing on its inhabitants and infrastructure since Hamas's takeover of Gaza. These Palestinian militants are attempting to destroy an entire population and bring everyday life there to a halt.

Even today, two Qassam rockets landed in the vicinity of Sderot. One of these rockets was aimed at and landed near a kindergarten, on the first week of the new school year. Imagine the dilemma parents in this region face—they don't know if their children on any given day are safer at school, or at home given the continued rocket firings.

These homemade rockets cannot aim solely at military targets because they do not have any degree of precision. They are primitive, short-range, home-made rockets that do not have the technical capability to be guided, and

consequently, strike innocent civilians. They have indiscriminately destroyed the economy and physically and psychologically devastated family life.

The current situation is unacceptable—the terror organization Hamas is clearly violating Israel's sovereignty and overriding Israel's right over its land and people.

A city of no more than 24,000, Sderot is less than a mile from the border with Gaza, where Israel withdrew its troops in the summer of 2005. Since then, thousands of these rockets pummeled this city and terrorized men, women and children on a daily basis. Sderot citizens are unable to go about their normal lives and should not be expected to live under this permanent threat.

Israel has shown considerable restraint and patience in dealing with this terrorist firing, despite the severity of the situation and the casualties and injuries they have taken. However, Israel has the complete right to defend itself against these intolerable attacks. No belief, however misguided, can justify the victimization of innocent people.

I would like to express my solidarity not only with the citizens of Sderot, but with victims of terrorism around the world. We need to do everything we can to bring an end to this unjust situation and help create a lasting peace so that the citizens of Sderot can go about their lives.

#### GENERAL LEAVE

Mr. WEINER. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks and insert extraneous material on the subject of my Special Order.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

There was no objection.

#### LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Ms. MATSUI (at the request of Mr. HOYER) for today until 12:30 p.m. on account of attending a funeral.

Mr. VISCLOSKEY (at the request of Mr. HOYER) for today and the balance of the week on account of family illness.

Mr. CARTER (at the request of Mr. BOEHNER) for today and the balance of the week on account of illness in the family.

Mr. YOUNG of Florida (at the request of Mr. BOEHNER) for today on account of medical reasons.

#### SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. MCDERMOTT) to revise and extend their remarks and include extraneous material:)

Mr. CUMMINGS, for 5 minutes, today.

Ms. WOOLSEY, for 5 minutes, today.

Mrs. MCCARTHY of New York, for 5 minutes, today.

Mr. DEFAZIO, for 5 minutes, today.

Ms. KAPTUR, for 5 minutes, today.

Mr. MCDERMOTT, for 5 minutes, today.

Mr. ELLISON, for 5 minutes, today.

Mr. SPRATT, for 5 minutes, today.

(The following Members (at the request of Mr. TIM MURPHY of Pennsylvania) to revise and extend their remarks and include extraneous material:)

Mr. POE, for 5 minutes, September 13.

Mr. TIM MURPHY of Pennsylvania, for 5 minutes, today.

Mr. GARRETT of New Jersey, for 5 minutes, today.

Ms. FOXX, for 5 minutes, today.

#### BILLS PRESENTED TO THE PRESIDENT

Lorraine C. Miller, Clerk of the House reports that on August 1, 2007 she presented to the President of the United States, for his approval, the following bills.

H.R. 1. To provide for the implementation of the recommendations of the National Commission on Terrorist Attacks Upon the United States.

Lorraine C. Miller, Clerk of the House reports that on August 4, 2007 she presented to the President of the United States, for his approval, the following bills.

H.R. 272. To invest in innovation through research and development, and to improve the competitiveness of the United States.

Lorraine C. Miller, Clerk of the House reports that on August 6, 2007 she presented to the President of the United States, for his approval, the following bills.

H.R. 1260. To designate the facility of the United States Postal Service located at 6301 Highway 58 in Harrison, Tennessee, as the "Claude Ramsey Post Office".

H.R. 1335. To designate the facility of the United States Postal Service located at 508 East Main Street in Seneca, South Carolina, as the "S/Sgt Lewis G. Watkins Post Office Building".

H.R. 1384. To designate the facility of the United States Postal Service located at 118 Minner Avenue in Bakersfield, California, as the "Buck Owens Post Office".

H.R. 1425. To designate the facility of the United States Postal Service located at 4551 East 52nd Street in Odessa, Texas, as the "Staff Sergeant Marvin 'Rex' Young Post Office Building".

H.R. 1434. To designate the facility of the United States Postal Service located at 896 Pittsburgh Street in Springdale, Pennsylvania, as the "Rachel Carson Post Office Building".

H.R. 1617. To designate the facility of the United States Postal Service located at 561 Kingsland Avenue in University City, Missouri, as the "Harriett F. Woods Post Office Building".

H.R. 1722. To designate the facility of the United States Postal Service located at 601 Banyan Trail in Boca Raton, Florida, as the "Leonard W. Herman Post Office".

H.R. 2025. To designate the facility of the United States Postal Service located at 11033 South State Street in Chicago, Illinois, as the "Willye B. White Post Office Building".

H.R. 2077. To designate the facility of the United States Postal Service located at 20805 State Route 125 in Blue Creek, Ohio, as the "George B. Lewis Post Office Building".

H.R. 2078. To designate the facility of the United States Postal Service located at 14536 State Route 136 in Cherry Fork, Ohio, as the "Staff Sergeant Omer 'O.T.' Hawkins Post Office".

H.R. 2127. To designate the facility of the United States Postal Service located at 408 West 6th Street in Chelsea, Oklahoma, as the "Clem Rogers McSpadden Post Office Building".

H.R. 2309. To designate the facility of the United States Postal Service located at 3916 Milgen Road in Columbus, Georgia, as the "Frank G. Lumpkin, Jr. Post Office Building".

H.R. 2563. To designate the facility of the United States Postal Service located at 309

East Linn Street in Marshalltown, Iowa, as the "Major Scott Nisely Post Office".

H.R. 2570. To designate the facility of the United States Postal Service located at 301 Boardwalk Drive in Fort Collins, Colorado, as the "Dr. Karl E. Carson Post Office Building".

H.R. 2688. To designate the facility of the United States Postal Service located 103 South Getty Street in Uvalde, Texas, as the "Dolph Briscoe, Jr. Post Office Building".

H.R. 2863. To authorize the Coquille Indian Tribe of the State of Oregon to convey land and interests in land owned by the Tribe.

H.R. 2952. To authorize the Saginaw Chipewewa Tribe of Indians of the State of Michigan to convey land and interests in land owned by the Tribe.

H.R. 3006. To improve the use of a grant of a parcel of land to the State of Idaho for use as an agricultural college, and for other purposes.

H.R. 3206. To provide for an additional temporary extension of programs under the Small Business Act and the Small Business

Investment Act of 1958 through December 15, 2007, and for other purposes.

H.R. 3311. To authorize additional funds for emergency repairs and reconstruction of the Interstate I-35 bridge located in Minneapolis, Minnesota, that collapsed on August 1, 2007, to waive the \$100,000,000 limitation on emergency relief funds for those emergency repairs and reconstruction, and for other purposes.

ADJOURNMENT

Mr. WEINER. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 6 o'clock and 34 minutes p.m.), the House adjourned until tomorrow, Friday, September 7, 2007, at 9 a.m.

EXPENDITURE REPORTS CONCERNING OFFICIAL FOREIGN TRAVEL

Reports concerning the foreign currencies and U.S. dollars utilized for speaker-authorized official travel during the first and second quarters of 2007, pursuant to Public Law 95-384 are as follows:

(AMENDED) REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, DELEGATION TO NATO PARLIAMENTARIAN ASSEMBLY WINTER MEETING IN BRUSSELS, BELGIUM, FOLLOWED BY ORGANIZATION FOR ECONOMIC COOPERATION AND DEVELOPMENT (OECD) MEETING IN PARIS, FRANCE AND BILATERAL MEETINGS IN ROME, ITALY AND RAMSTEIN AIR FORCE BASE, GERMANY HOUSE OF REPRESENTATIVES, EXPENDED FEB. 17 AND FEB. 25, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. John Tanner	2/17	2/20	Belgium		1,671.06		(3)				4,129.05
	2/20	2/22	France		1,069.03		(3)				4,129.05
	2/22	2/24	Italy		1,172.96		(3)				4,129.05
Hon. Melissa Bean	2/24	2/25	Germany		216.00		(3)				4,129.05
	2/17	2/20	Belgium		1,671.06		(3)				4,129.05
	2/20	2/22	France		1,069.03		(3)				4,129.05
Hon. John Boozman	2/22	2/24	Italy		1,172.96		(3)				4,129.05
	2/24	2/25	Germany		216.00		(3)				4,129.05
	2/17	2/20	Belgium		1,671.06		(3)				4,129.05
Hon. Ben Chandler	2/20	2/22	France		1,069.03		(3)				4,129.05
	2/22	2/24	Italy		1,172.96		(3)				4,129.05
	2/24	2/25	Germany		216.00		(3)				4,129.05
Hon. Jo Ann Emerson	2/17	2/20	Belgium		1,671.06		(3)				4,129.05
	2/20	2/22	France		1,069.03		(3)				4,129.05
	2/22	2/24	Italy		1,172.96		(3)				4,129.05
Hon. Paul Gillmor	2/24	2/25	Germany		216.00		(3)				4,129.05
	2/17	2/20	Belgium		1,671.06		(3)				4,129.05
	2/20	2/22	France		1,069.03		(3)				4,129.05
Hon. Dennis Moore	2/22	2/24	Italy		1,172.96		(3)				4,129.05
	2/24	2/25	Germany		216.00		(3)				4,129.05
	2/17	2/20	Belgium		1,671.06		(3)				4,129.05
Delegation Expenses:	2/20	2/22	France		1,069.03		(3)				4,129.05
	2/22	2/24	Italy		1,172.96		(3)				4,129.05
	2/24	2/25	Germany		216.00		(3)				4,129.05
Representational Functions								13,676.33		13,676.33	
Miscellaneous								238.00		238.00	
Committee total				74,318.91		43,237.74		13,914.33		131,470.98	

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

<sup>3</sup> Military air transportation.

JOHN TANNER, Chairman, Aug. 3, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, DELEGATION TO ROME, ITALY, FLORENCE, ITALY, AND RAMSTEIN, GERMANY, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAY 27 AND JUNE 1, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Shelley Berkley	5/27	5/30	Italy		239.00						717.00
	5/30	5/30	Italy		205.00						205.00
	5/30	6/1	Germany		459.00						459.00
Committee total											1,381.00

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup>If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

SHELLEY BERKLEY, Chairman, July 17, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, DELEGATION TO RUSSIA, SWEDEN, AND ESTONIA, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN JUNE 30 AND JULY 7, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. John A. Boehner	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Hon. Jo Bonner	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Hon. Dave Camp	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Hon. Dennis A. Cardoza	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Hon. John Kline	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Hon. Devin Nunes	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Father Dan Coughlin	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Dr. John Eisold	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Wilson Livingood	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Paula Nowakowski	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Amy Lozupone	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Greg Maurer	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Jennifer Stewart	6/30	7/3	Russia		1,819.68		(3)				1,819.68
Hon. John A. Boehner	7/3	7/5	Sweden		1,118.08		(3)				1,118.08
Hon. Jo Bonner	7/3	7/5	Sweden		1,118.08		(3)				1,118.08
Hon. Dave Camp	7/3	7/5	Sweden		1,118.08		(3)				1,118.08
Hon. Dennis A. Cardoza	7/3	7/5	Sweden		1,118.08		(3)				1,118.08
Hon. John Kline	7/3	7/5	Sweden		1,118.08		(3)				1,118.08
Hon. Devin Nunes	7/3	7/5	Sweden		1,118.08		(3)				1,118.08
Father Dan Coughlin	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Dr. John Eisold	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Wilson Livingood	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Paula Nowakowski	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Amy Lozupone	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Greg Maurer	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Jennifer Stewart	7/3	7/5	Sweden		1,073.32		(3)				1,073.32
Hon. John A. Boehner	7/5	7/7	Estonia		618.76		(3)				618.76
Hon. Jo Bonner	7/5	7/7	Estonia		618.76		(3)				618.76
Hon. Dave Camp	7/5	7/7	Estonia		618.76		(3)				618.76
Hon. Dennis A. Cardoza	7/5	7/7	Estonia		618.76		(3)				618.76
Hon. John Kline	7/5	7/7	Estonia		618.76		(3)				618.76
Hon. Devin Nunes	7/5	7/7	Estonia		618.76		(3)				618.76
Father Dan Coughlin	7/5	7/7	Estonia		586.16		(3)				586.16
Dr. John Eisold	7/5	7/7	Estonia		586.16		(3)				586.16
Wilson Livingood	7/5	7/7	Estonia		586.16		(3)				586.16
Paula Nowakowski	7/5	7/7	Estonia		586.16		(3)				586.16
Amy Lozupone	7/5	7/7	Estonia		586.16		(3)				586.16
Greg Maurer	7/5	7/7	Estonia		586.16		(3)				586.16
Jennifer Stewart	7/5	7/7	Estonia		586.16		(3)				586.16
Committee total											45,693.24

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

<sup>3</sup> Military air transportation.

JOHN A. BOEHNER, Chairman, Aug. 3, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, DELEGATION TO EGYPT, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN JULY 3 AND JULY 3, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Betty McCollum			Egypt				(3)				
Hon. Lincoln Davis			Egypt				(3)				
William Harper			Egypt				(3)				
A. Brooke Bennett			Egypt				(3)				
Committee total											

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

<sup>3</sup> Military air transportation.

BETTY MCCOLLUM, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, DELEGATION TO UKRAINE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN JULY 3 AND JULY 9, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Alcee L. Hastings	7/4	7/9	Ukraine		1,730.00		<sup>3</sup> 4,444.32				6,174.32
Hon. Steny Hoyer	7/5	7/7	Ukraine		692.00		<sup>3</sup> 2,593.60				3,285.60
Hon. Marcy Kaptur	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Louise McIntosh Slaughter	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Michael McNulty	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Robert Aderholt	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Mike McIntyre	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Hilda Solis	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. G.K. Butterfield	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Doris Matsui	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Hon. Gwen Moore	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Fred Turner	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Orest Deychakivsky	7/5	7/9	Ukraine		1,384.00		(3)				1,384.00
Janice Helwig	7/4	7/9	Ukraine		1,413.53		2,079.75				3,493.28
Marlene Kaufman	7/4	7/9	Ukraine		1,376.00		<sup>3</sup> 4,430.00				5,806.00
Lale Mamaux	7/5	7/9	Ukraine		1,362.00		(3)				1,362.00
Ronald McNamara	7/3	7/9	Ukraine		2,076.00		7,702.96				9,778.96
Daniel Redfield	7/5	7/9	Ukraine		1,358.00		(3)				1,358.00
Misha Thompson	7/5	7/9	Ukraine		1,327.00		<sup>3</sup> 3,383.96				4,710.96

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, DELEGATION TO UKRAINE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN JULY 3 AND JULY 9, 2007—Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Janice McKinney .....	7/5	7/9	Ukraine .....		1,384.00						1,384.00
Mariah Sixkiller .....	7/5	7/7	Ukraine .....		692.00						3,285.60
Gennell Brown .....	7/5	7/9	Ukraine .....		1,384.00						1,384.00
Amanda Sloat .....	7/5	7/9	Ukraine .....		1,384.00						1,384.00
Committee total .....											58,630.72

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.

ALCEE L. HASTINGS, Chairman, Aug. 6, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMISSION ON SECURITY AND COOPERATION IN EUROPE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Senator Benjamin L. Cardin .....		4/21	United States .....				6,028.05				6,028.05
		4/22	Denmark .....	Kroner	397.11						397.11
Hon. Alcee L. Hastings .....		4/20	United States .....				6,021.05				6,021.05
		4/21	Denmark .....	Kroner	1,191.35						1,191.35
Fred L. Turner .....		4/21	United States .....				6,716.05				6,716.05
		4/22	Denmark .....	Kroner	794.23						794.23
Kyle Parker .....		5/8	United States .....				7,565.85				7,565.85
		5/9	Armenia .....	Dram	226.63						226.63
Fred L. Turner .....		5/22	United States .....				5,424.20				5,424.20
		5/23	Spain/Andorra .....	Euro	1,302.00						1,302.00
Marlene Kaufmann .....		5/25	United States .....				7,040.26				7,040.26
		5/25	United States .....								1,924.09
		5/26	Russia .....	Ruble	1,924.09						1,924.09
		5/30	Austria .....	Euro	420.00						420.00
Hon. Alcee L. Hastings .....		5/25	United States .....				7,545.78				7,545.78
		5/25	Poland .....		1,758.00						1,758.00
		5/29	Israel .....		692.00						692.00
		6/1	Jordan .....		409.00						409.00
		6/3	Kosovo .....		425.13						425.13
		6/5	Romania .....		1,420.00						1,420.00
Robert Hand .....		6/2	United States .....				6,818.33				6,818.33
		6/3	Kosovo .....	Dinar	275.13						275.13
		6/5	Austria .....	Euro	154.60						154.60
Mischa Thompson .....		6/4	United States .....				6,398.09				6,398.09
		6/5	Romania .....	Lei	1,420.00						1,420.00
Winsome Packer .....		6/11	United States .....				5,202.12				5,202.12
		6/12	Austria .....	Euro	2,972.90						2,972.90
Erika Schlager .....		6/24	United States .....				6,882.04				6,882.04
		6/25	Poland .....		610.00						610.00
		6/27	Austria .....	Zlotys	598.00						598.00
Janice Helwig .....		6/27	Austria .....	Euro	598.00						6,192.45
		4/2	United States .....				6,192.45				6,192.45
		6/30	Austria .....	Euro	12,736.02						12,736.02
Committee total .....					29,726.19		77,834.27				107,560.46

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.

ALCEE L. HASTINGS, Chairman, July 26, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON AGRICULTURE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Jean Schmidt .....	5/27	5/29	Kuwait .....		371.00						371.00
	5/29	5/31	Pakistan .....		578.00						578.00
	5/31	5/31	Iraq .....								
	5/31	6/1	Afghanistan .....		25.00		9,055.53				9,080.53
	6/1	6/3	Panama .....		598.00						598.00
Hon. Earl Pomeroy .....	6/3	6/5	Colombia .....		512.00		2,004.76				2,516.76
	6/6	6/11	Mali .....				9,201.47				9,201.47
Committee total .....					2,084.00		20,261.76				22,345.76

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

COLLIN C. PETERSON, Chairman, Aug. 1, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Nita M. Lowey .....	4/5	4/7	Czech Republic .....		731.31						731.31
	4/7	4/8	Pakistan .....		339.00						339.00
	4/8	4/12	India .....		2,633.06						2,633.06
	4/12	4/13	Hungary .....		284.00						284.00

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007—Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total		
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	
Misc. embassy costs											3,537.87	3,537.87
Hon. Ben Chandler	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,653.05							2,653.05
	4/12	4/13	Hungary		284.00							284.00
Misc. embassy costs											3,536.87	3,536.87
Hon. Tim Ryan	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,641.11							2,641.11
	4/12	4/13	Hungary		284.00							284.00
Misc. embassy costs											3,536.87	3,536.87
Hon. Adam Schiff	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,653.05							2,653.05
	4/12	4/13	Hungary		284.00							284.00
Misc. embassy costs											3,536.87	3,536.87
Nisha Desai	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,621.16							2,621.16
Misc. embassy costs											2,976.62	2,976.62
Commercial Aircraft							3,723.40					3,723.40
Craig Higgins	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,621.16							2,621.16
Misc. embassy costs											2,976.62	2,976.62
Commercial Aircraft							3,723.40					3,723.40
Rob Blair	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,621.16							2,621.16
Misc. embassy costs											2,976.62	2,976.62
Commercial Aircraft							3,723.40					3,723.40
Misc. Transportation Costs							60.00					60.00
Clelia Alvarado	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/12	India		3,119.16							3,119.16
	4/12	4/13	Hungary		284.00							284.00
Misc. embassy costs											2,720.87	2,720.87
Hon. Steve Israel	4/5	4/7	Czech Republic		731.31				( <sup>3</sup> )			731.31
	4/7	4/8	Pakistan		339.00							339.00
	4/8	4/12	India		2,641.11							2,641.11
	4/12	4/13	Hungary		284.00							284.00
Misc. embassy costs											3,536.87	3,536.87
Hon. Frank R. Wolf	3/30	4/1	Syria		500.00				( <sup>3</sup> )			500.00
	4/1	4/1	Jordan									
	4/1	4/3	Israel		794.00							794.00
Commercial Aircraft							9,176.00					9,176.00
Hon. Robert B. Aderholt	3/30	4/1	Syria		500.00				( <sup>3</sup> )			500.00
	4/1	4/1	Jordan									
	4/1	4/3	Israel		794.00							794.00
Commercial Aircraft							9,176.00					9,176.00
John Blazey	3/28	3/29	Kuwait		426.00							426.00
	3/29	3/30	Qatar									
	3/30	4/1	Afghanistan									
	4/1	4/2	Pakistan		339.00							339.00
	4/2	4/4	Jordan		1,024.000							1,024.000
Commercial Aircraft							7,855.76					7,855.76
Kristi Mallard	3/28	3/29	Kuwait		426.00							426.00
	3/29	3/30	Qatar									
	3/30	4/1	Afghanistan									
	4/1	4/2	Pakistan		339.00							339.00
	4/2	4/4	Jordan		1,024.000							1,024.000
Commercial Aircraft							7,855.76					7,855.76
Ann Reese	3/28	3/29	Kuwait		426.00							426.00
	3/29	3/30	Qatar									
	3/30	4/1	Afghanistan									
	4/1	4/2	Pakistan		339.00							339.00
Commercial Aircraft							8,238.66					8,238.66
Gregory Lankler	3/27	3/28	CA		490.10							490.10
	3/28	4/1	HI		735.10							735.10
	4/2	4/4	Japan		550.00							550.00
	4/4	4/5	Korea		391.00							391.00
Commercial Aircraft							5,690.32					5,690.32
Hon. Barbara Lee	4/13	4/15	Grenada		842.16				( <sup>3</sup> )			842.16
	4/15	4/16	Trinidad/Tobago									
Sarah Young	4/1	4/7	Germany		1,040.46				( <sup>3</sup> )			1,040.46
Commercial Aircraft							6,302.64					6,302.64
Hon. Michael Honda	6/1	6/3	Panama		598.00							598.00
	6/3	6/5	Colombia		512.00							512.00
Commercial Aircraft							1,972.76					1,972.76
Hon. Betty McCollum	6/8	6/10	France		586.00							586.00
Commercial Aircraft							7,813.21					7,813.21
Gregory Lankler	6/14	6/19	France		824.00							824.00
Commercial Aircraft							7,376.30					7,376.30
Misc. transportation costs							150.00					150.00
Joshua Hartman	6/14	6/19	France		824.00							824.00
Commercial Aircraft							7,376.30					7,376.30
Misc. transportation costs							88.00					88.00
John Blazey	6/14	6/19	France		824.00							824.00
Commercial Aircraft							7,960.00					7,960.00
Misc. transportation costs							110.00					110.00
Committee total					50,349.53		98,372.79		29,336.08			178,058.40

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.

DAVID R. OBEY, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON APPROPRIATIONS (SURVEYS AND INVESTIGATIONS STAFF), HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1, AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>

HOUSE COMMITTEES  
 Please Note: If there were no expenditures during the calendar quarter noted above, please check the box at right to so indicate and return.

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

DAVID R. OBEY, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON ARMED SERVICES, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>

Visit to Guam, South Korea, Vietnam, China, March 30–April 11, 2007:											
Hon. Solomon Ortiz	3/31	4/2	South Korea		950.00						950.00
	4/2	4/5	Guam								558.00
	4/5	4/7	Viet Nam		558.00						1,017.00
	4/7	4/10	China		1,017.00						11,215.65
Commercial Transportation							11,215.65				11,215.65
Hon. Madeleine Bordallo	3/31	4/2	South Korea		950.00						950.00
	4/2	4/5	Guam								558.00
	4/5	4/7	Viet Nam		558.00						339.00
	4/7	4/10	China		339.00						10,154.62
Commercial Transportation							10,154.62				10,154.62
Hon. Joe Wilson	3/31	4/2	South Korea		950.00						950.00
	4/2	4/5	Guam								558.00
	4/5	4/7	Viet Nam		558.00						678.00
	4/7	4/10	China		678.00						12,809.15
Commercial Transportation							12,809.15				12,809.15
Hon. Loretta Sanchez	3/31	4/2	South Korea		950.00						950.00
	4/2	4/5	Guam								279.00
	4/5	4/7	Viet Nam		279.00						5,202.46
Commercial Transportation							5,202.46				5,202.46
Julie Unmancit	3/31	4/2	South Korea		950.00						950.00
	4/2	4/5	Guam								558.00
	4/5	4/7	Viet Nam		558.00						1,017.00
	4/7	4/10	China		1,017.00						12,475.65
Commercial Transportation							12,475.65				12,475.65
Delegation Expenses	4/5	4/7	Viet Nam						745.22		745.22
	4/7	4/10	China						4,018.16		4,018.16
Visit to Thailand, Qatar, Kuwait, Italy, April 6–10, 2007:											
Hon. Loretta Sanchez	4/6	4/7	Thailand		268.00						268.00
	4/7	4/8	Kuwait		155.00						155.00
	4/8	4/10	Italy		1,162.00						1,162.00
Commercial Transportation							4,442.58				4,442.58
Delegation Expenses	4/6	4/7	Thailand						243.39		243.39
	4/7	4/7	Qatar						41.67		41.67
Visit to Iraq, Kuwait, Pakistan, Afghanistan, Bahrain, United Kingdom, April 5–13, 2007:											
Hon. Gene Taylor	4/6	4/7	Kuwait		155.00						155.00
	4/7	4/8	Iraq								324.00
	4/8	4/9	Bahrain		324.00						75.00
	4/10	4/10	Afghanistan		75.00						155.00
	4/11	4/12	Kuwait		155.00						10,035.45
Commercial Transportation							10,035.45				10,035.45
Hon. Brad Ellsworth	4/6	4/7	Kuwait		155.00						155.00
	4/7	4/8	Iraq								324.00
	4/8	4/9	Bahrain		324.00						75.00
	4/10	4/10	Afghanistan		75.00						155.00
	4/11	4/12	Kuwait		155.00						10,055.45
Commercial Transportation							10,055.45				10,055.45
Hon. Hank Johnson	4/6	4/7	Kuwait		155.00						155.00
	4/7	4/8	Iraq								324.00
	4/8	4/9	Bahrain		324.00						75.00
	4/10	4/10	Afghanistan		75.00						155.00
	4/11	4/12	kuwait		155.00						10,055.45
Commercial Transportation							10,055.45				10,055.45
William Ebbs	4/6	4/7	Kuwait		155.00						155.00
	4/7	4/8	Iraq								324.00
	4/8	4/9	Bahrain		324.00						75.00
	4/10	4/10	Afghanistan		75.00						155.00
	4/11	4/12	Kuwait		155.00						10,055.45
Commercial Transportation							10,055.45				10,055.45
Joshua Holly	4/6	4/7	Kuwait		155.00						155.00
	4/7	4/8	Iraq								324.00
	4/8	4/9	Bahrain		324.00						75.00
	4/10	4/10	Afghanistan		75.00						155.00
	4/11	4/12	Kuwait		155.00						10,035.45
Commercial Transportation							10,035.45				10,035.45
Visit to Iraq, Kuwait with Codel Hagel, April 22–16, 2007:											
Hon. Joseph Sestack	4/13	4/15	Kuwait		396.00						396.00
	4/14	4/15	Iraq								10,027.08
Commercial Transportation							10,027.08				10,027.08
Visit to Afghanistan, Pakistan, United Kingdom, May 25–June 1, 2007:											
Hon. Adam Smith	5/25	5/26	United Kingdom		518.00						518.00
	5/27	5/27	Pakistan								25.00
	5/27	5/28	Afghanistan		25.00						578.00
	5/28	5/30	Pakistan		578.00						518.00
	5/30	5/31	United Kingdom		518.00						518.00

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON ARMED SERVICES, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007—  
Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Commercial Transportation											
William Natter, III	5/25	5/26	United Kingdom		518.00		11,358.80				11,358.80
	5/27	5/27	Pakistan								518.00
	5/27	5/28	Afghanistan		25.00						25.00
	5/28	5/30	Pakistan		578.00						578.00
	5/30	5/31	United Kingdom		518.00		10,024.80				10,024.80
Commercial Transportation											
Visit to Iraq, Kuwait, Pakistan, Afghanistan, May 26–June 1, 2007											
Hon. John Spratt	5/27	5/29	Kuwait		96.50						96.50
	5/28	5/28	Iraq								
	5/29	5/31	Pakistan		426.00						426.00
	5/30	5/31	Afghanistan		25.00		8,791.53				25.00
Commercial Transportation											
Hon. Joe Courtney	5/27	5/29	Kuwait		210.00						210.00
	5/28	5/28	Iraq								
	5/29	5/31	Pakistan		578.00						578.00
	5/30	5/31	Afghanistan		75.00		8,791.53				75.00
Commercial Transportation											
Hon. Joe Wilson	5/27	5/29	Kuwait		210.00						210.00
	5/28	5/28	Iraq								
	5/29	5/31	Pakistan		578.00						578.00
	5/30	5/31	Afghanistan		75.00		9,444.53				75.00
Commercial Transportation											
Gregory Marchand	5/27	5/29	Kuwait		210.00						210.00
	5/28	5/28	Iraq								
Commercial Transportation											
John Wason	5/27	5/29	Kuwait		210.00						210.00
	5/28	5/28	Iraq				9,057.27				
	5/29	5/31	Pakistan		578.00						578.00
	5/30	5/31	Afghanistan		75.00						75.00
Commercial Transportation											
Visit to Panama and Colombia May 31–June 4, 2007:							9,055.53				9,055.53
Hon. Ike Skelton	5/31	6/3	Colombia		678.00						678.00
	6/3	6/4	Panama		254.00						254.00
Hon. Phil Gingrey	5/31	6/3	Colombia		678.00						678.00
	6/3	6/4	Panama		254.00						254.00
Paul Oostburg Sanz	5/31	6/3	Colombia		678.00						678.00
	6/3	6/4	Panama		254.00						254.00
Aileen Alexander	5/31	6/3	Colombia		678.00						678.00
	6/3	6/4	Panama		254.00						254.00
Committee total					26,190.50		183,088.43		5,048.44		214,327.37

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

IKE SKELTON, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON THE BUDGET, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Mary Christina Anthony	4/2	4/5	Georgia		1,050.00		9,247.00				10,297.00
Hon. Adrian Smith	4/6	4/7	Kuwait		155.00						155.00
	4/7	4/8	Iraq								
	4/8	4/9	Bahrain		324.00						324.00
	4/10	4/10	Afghanistan		75.00						75.00
	4/11	4/12	Kuwait		155.00		10,035.00				10,190.00
Thomas S. Kahn	5/27	5/28	Kuwait		210.00						210.00
	5/28	5/28	Iraq								
	5/29	5/30	Pakistan		578.00						578.00
	5/30	5/31	Afghanistan		75.00		8,772.00				8,847.00
Committee total					2,622.00		28,054.00				30,676.00

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

JOHN M. SPRATT, JR., Chairman, July 27, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON ENERGY AND COMMERCE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAR. 30 AND MAY 21, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Joseph Pitts	3/30	4/1	Syria		500.00						500.00
	4/1	4/3	Israel		794.00						794.00
Commercial airfare							9,176.00				9,176.00
Hon. Tim Murphy	3/31	4/3	Dublin, Ireland		754.00		( <sup>3</sup> )				754.00
	4/4	4/5	England		172.00		( <sup>3</sup> )		50.00		222.00
	4/5	4/7	Belfast, Ireland		318.00		( <sup>3</sup> )		100.00		418.00
Hon. Cliff Stearns	4/6	4/7	Czech Rep.		370.00		( <sup>3</sup> )				370.00
	4/7	4/8	Pakistan		339.00		( <sup>3</sup> )				339.00
	4/8	4/12	India		1,704.73		( <sup>3</sup> )				1,704.73
	4/12	4/13	Hungary		284.00		( <sup>3</sup> )				284.00
Hon. Lee Terry	4/27	4/27	Ireland		( <sup>4</sup> )		( <sup>3</sup> )				
	4/27	4/28	Kuwait		155.00		( <sup>3</sup> )				155.00

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON ENERGY AND COMMERCE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAR. 30 AND MAY 21, 2007—Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total			
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>		
Hon. J. Dennis Hastert	4/28	4/29	Iraq		(4)		(3)						
	4/29	4/30	Paris, Fr.		503.00		(3)				503.00		
	5/5	5/7	Colombia		522.00						522.00		
Commercial airfare											1,382.70	1,382.70	
Hon. Jane Harman	5/18	5/19	Iraq		(4)		(3)						
	5/19	5/20	Jordan		137.00		(3)				137.00		
	5/20	5/21	England		231.00		(3)				231.00		
Hon. Rick Boucher <sup>5</sup>													
Committee total											20,558.70	150.00	17,492.43

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.  
<sup>4</sup> Stayed at embassy.  
<sup>5</sup> Codel Boucher will be filed on a supplemental report. Expenses have not been received from State Dept.

JOHN D. DINGELL, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON ENERGY AND COMMERCE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAY 25 AND JUNE 3, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total			
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>		
Hon. J. Dennis Hastert	5/25	5/28	Denmark		1,275.00		(3)				1,275.00		
	5/28	5/31	Germany		1,398.00		(3)				1,398.00		
	5/31	5/31	Belgium				(3)						
	5/31	6/3	England		1,704.00		(3)				1,704.00		
Committee total											4,377.00		4,377.00

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.

J. DENNIS HASTERT, Chairman, July 25, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON FINANCIAL SERVICES, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total			
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>		
Steve Adamske	4/9	4/11	U.K.		1,084.00		(3)				1,084.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
Kevin Edgar	4/9	4/11	U.K.		1,084.00		(3)				1,084.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
Hon. Barney Frank	4/9	4/11	U.K.		859.00		(3)				859.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
Hon. Gwen Moore	4/9	4/11	U.K.		1,084.00		(3)				1,084.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
David Smith	4/9	4/11	U.K.		1,084.00		(3)				1,084.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
Jeanne Roslanowick	4/9	4/11	U.K.		877.00		(3)				877.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
Warren Tryon	4/9	4/11	U.K.		1,084.00		(3)				1,084.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
Hon. Maxine Waters	4/9	4/11	U.K.		1,084.00		(3)				1,084.00		
	4/11	4/12	Belgium		407.60		(3)				407.60		
	4/13	4/15	Grenada		832.00		(3)				832.00		
Hon. Carolyn Maloney	4/15	4/16	Trinidad & Tobago		392.00		(3)				392.00		
	5/17	5/21	Jordan		441.00		6,791.59				7,232.59		
Lawranne Stewart	4/9	4/11	U.K.		964.00		(3)				964.00		
	4/11	4/12	Belgium		307.60		(3)				307.60		
Committee total													

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.

BARNEY FRANK, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON FOREIGN AFFAIRS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAR. 31 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. Gary L. Ackerman	4/6	4/8	Egypt		557.00				4 201.33		758.33
	4/8	4/13	Israel		835.00				4 13,362.00		14,197.00
	4/6	4/13	Round Trip Airfare				9,113.17				9,113.17
David Adams	4/6	4/8	Egypt		557.00						557.00
	4/8	4/13	Israel		835.00						835.00
	4/6	4/13	Round Trip Airfare				7,015.66				7,015.66
Melissa Adamson	4/1	4/11	China		2,832.00						2,832.00
	4/11	4/15	The Philippines		796.00						796.00
	4/1	4/15	Round Trip Airfare				10,141.25				10,141.25

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON FOREIGN AFFAIRS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAR. 31 AND JUNE 30, 2007—Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Manpreet Anand	4/5	4/8	Bangladesh		652.00						652.00
	4/9	4/12	Pakistan		1,219.00				458.79		1,277.79
	4/5	4/12	Round Trip Airfare				11,044.27				11,044.27
Doug Anderson	4/1	4/4	Kosovo		525.00						525.00
	4/4	4/5	Macedonia		230.00						230.00
	4/5	4/7	Serbia		680.00						680.00
	4/1	4/7	Round Trip Airfare				7,131.94				7,131.94
David Beraka	4/1	4/8	Russian Federation		3,257.00		8,248.84				11,505.84
Hon. John Boozman	4/1	4/3	Ethiopia		528.00		(3)				528.00
	4/3	4/4	Uganda		217.00		(3)				217.00
	4/4	4/5	Italy		221.00		(3)				221.00
	4/5	4/6	France		128.00		(3)				128.00
Joan Condon	6/2	6/5	Netherlands		1,250.00		6,436.38				7,686.38
Hon. Jim Costa	4/27	4/29	Belgium		420.00		(3)				420.00
Hon. William D. Delahunt	5/30	5/31	Venezuela		160.00		4,493.08				4,653.08
Erin Diamond	6/1	6/3	Panama		598.00						598.00
	6/3	6/5	Colombia		512.00						512.00
	6/1	6/5	Round Trip Airfare				1,916.76				1,916.76
Howard Diamond	4/8	4/13	Israel		835.00		7,049.37				7,884.37
Phaedra Dugan	4/9	4/11	Austria		349.00						349.00
	4/11	4/12	Hungary		284.00						284.00
	4/13	4/14	Serbia		390.00						390.00
	4/14	4/15	Kosovo		221.05						221.05
	4/15	4/16	Austria		349.00						349.00
	4/9	4/16	Round Trip Airfare				6,878.14				6,878.99
Hon. Eliot L. Engel	4/13	4/15	Grenada				832.80		425,354.19		26,186.99
	4/15	4/16	Trinidad & Tobago						(4)		
Hon. Eni F. H. Falegomaeva	4/3	4/13	China & Hong Kong		2,513.00		6,969.56		423,609.92		33,092.48
Hon. Luis G. Fortuño	4/27	4/29	Belgium		420.00		(3)		(4)		420.00
David Fite	4/2	4/4	Austria		598.00		4,757.24				5,355.24
Heather Flynn	4/4	4/11	South Africa		1,508.64		7,866.49				9,375.13
	5/28	5/30	Belgium		828.00						828.00
	5/30	6/1	United Kingdom		1,075.00						1,075.00
	5/28	6/1	Round Trip Airfare				8,872.19				8,872.19
Martin Gage	4/9	4/13	Egypt		798.00		6,567.28				7,365.28
Kirsti Garlock	6/1	6/5	Netherlands		1,250.00		6,436.41				7,686.41
Gene Gurevich	4/12	4/15	Saudi Arabia		894.00		9,465.15				10,359.15
Dennis Halpin	4/5	4/11	China		1,485.00						1,485.00
	4/11	4/15	The Philippines		796.00						796.78
			Round Trip Airfare				7,637.78				7,637.78
Hans Hogrefe	4/1	4/8	Russian Federation		3,257.00		8,248.84				11,505.84
Hon. Bob Inglis	4/10	4/11	Jordan		273.00						273.00
	4/11	4/12	Iraq								
	4/12	4/13	Qatar								
	4/13	4/14	Afghanistan		75.00						75.00
	4/14	4/15	Qatar								
	4/15	4/16	Turkey		110.00						110.00
	4/10	4/16	Round Trip Airfare				7,274.43				7,274.43
Hon. Sheila Jackson-Lee	4/13	4/15	Grenada		832.80		(3)				832.80
	4/15	4/16	Trinidad & Tobago				(3)				
	6/1	6/3	Panama		598.00						598.00
	6/3	6/4	Colombia		256.00						256.00
	6/1	6/4	Round Trip Airfare				2,031.20				2,031.20
Eric Jacobstein	4/13	4/15	Grenada		832.80		(3)				832.80
	4/15	4/16	Trinidad & Tobago				(3)				
	6/1	6/3	Panama		598.00						598.00
	6/3	6/5	Colombia		512.00						512.00
	6/1	6/5	Round Trip Airfare				2,497.76				2,497.76
Eric Johnson	5/29	6/4	Israel		2,394.00		6,722.67				9,116.67
Jonathan Katz	5/27	5/29	Turkey		606.00						606.00
	5/29	6/2	Israel		1,620.00						1,620.00
	5/27	6/2	Round Trip Airfare				8,121.91				8,121.91
David Killian	4/1	4/4	Kosovo		525.00						525.00
	4/4	4/5	Macedonia		305.00						305.00
	4/5	4/7	Serbia		680.00						680.00
	4/1	4/7	Round Trip Airfare				7,131.94				7,131.94
Vili Lei	4/3	4/13	China & Hong Kong		2,513.00		6,949.56				9,462.56
John Mackey	4/9	4/13	Colombia		904.00		2,250.70				3,154.70
	5/5	5/7	Colombia		502.00		1,992.87				2,494.87
	6/1	6/3	Panama		598.00						598.00
	6/3	6/5	Colombia		512.00						512.00
	6/1	6/5	Round Trip Airfare				2,111.76				2,111.76
Alan Makovsky	4/11	4/13	Egypt		406.00						406.00
	4/13	4/15	Saudi Arabia		611.00						611.00
	4/11	4/15	Round Trip Airfare				8,211.00				8,221.00
Pearl-Alice Marsh	4/4	4/11	South Africa		1,418.00		11,671.49				13,089.49
Greg McCarthy	4/2	4/3	Kuwait		155.00		3,626.00				3,781.00
	5/28	5/31	Israel		1,119.00		3,066.01				4,185.00
	5/31	6/2	Jordan		310.00		4,763.83				5,073.83
Hon. Gregory W. Meeks	6/1	6/3	Panama		598.00						598.00
	6/3	6/5	Colombia		512.00						512.00
	6/1	6/5	Round Trip Airfare				1,888.26				1,888.26
Francis Miko	4/2	4/6	Georgia		1,400.00						1,400.00
	4/6	4/7	Austria		190.00						190.00
	4/2	4/7	Round Trip Airfare				8,950.98				8,950.98
Jonathan Cobb Mixer	4/1	4/11	China		2,832.00						2,832.00
	4/11	4/15	The Philippines		796.00				42,716.86		3,512.86
	4/1	4/15	Round Trip Airfare				10,141.25				10,141.25
Hon. Mike Pence	4/2	4/3	Kuwait		155.00		3,626.00				3,781.00
Yleem Poblete	5/29	5/31	Israel		822.00		6,965.76				7,787.76
Hon. Ted Poe	4/10	4/12	Denmark		818.00						818.00
	4/12	4/13	Norway		322.00						322.00
	4/13	4/14	Sweden		479.00				42,269.56		2,748.56
	4/10	4/14	Round Trip Airfare				9,138.26				9,138.26
David Richmond	4/3	4/13	China & Hong Kong		2,513.00		6,969.56				9,482.56
Sheri Rickert	3/31	4/4	Israel		1,648.00		7,274.94				8,922.94
Hon. Dana Rohrabacher	4/10	4/12	Austria		349.00				4943.28		1,292.28
	4/12	4/12	Hungary		284.00				4295.07		579.07
	4/13	4/14	Serbia		347.37				4649.00		996.37
	4/14	4/15	Kosovo		103.12						103.12
	4/15	4/16	Austria		349.00						349.00

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON FOREIGN AFFAIRS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAR. 31 AND JUNE 30, 2007—Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
	4/10	4/16	Round Trip Airfare				10,408.64				10,408.64
Robin Roizman	4/9	4/13	Egypt		650.00		6,547.28		4,111.00		7,308.28
Hon. Ileana Ros-Lehtinen	5/5	5/7	Colombia		552.00		1,382.70				1,934.70
	5/29	5/31	Israel		822.00		7,893.76				8,715.76
Hon. Edward Royce	4/5	4/6	Czech Republic		370.00		( <sup>3</sup> )				370.00
	4/7	4/8	Pakistan		339.00		( <sup>3</sup> )				339.00
	4/8	4/12	India		1,704.73		( <sup>3</sup> )				1,704.73
	4/12	4/13	Hungary		284.00		( <sup>3</sup> )				284.00
Hon. Linda T. Sanchez	6/3	6/5	Colombia		512.00		2,386.76				2,898.76
Doug Seay	4/2	4/4	Austria		548.00		4,757.24				5,305.24
Tom Sheehy	4/5	4/6	Czech Republic		370.00		( <sup>3</sup> )				370.00
	4/7	4/8	Pakistan		339.00		( <sup>3</sup> )				339.00
	4/8	4/12	India		1,704.73		( <sup>3</sup> )				1,704.73
	4/12	4/13	Hungary		284.00		( <sup>3</sup> )				284.00
Hon. Christopher H. Smith	3/31	4/4	Israel		1,648.00		7,274.94				8,922.94
Cliff Stammerman	6/1	6/3	Panama		598.00						598.00
	6/3	6/5	Colombia		512.00						512.00
	6/1	6/5	Round Trip Airfare				1,916.76				1,916.76
Jason Steinbaum	4/13	4/15	Grenada		832.80		( <sup>3</sup> )				832.80
	4/15	4/16	Trinidad & Tobago				( <sup>3</sup> )				
Samuel Stratman	5/5	5/7	Colombia		552.00		1,992.87				2,544.87
Nien Su	4/3	4/13	China & Hong Kong		1,828.38		6,949.56				8,777.94
Mark Walker	4/13	4/15	Grenada		370.37		( <sup>3</sup> )				370.37
	4/15	4/16	Trinidad & Tobago		454.43		( <sup>3</sup> )				454.43
Hon. Diane E. Watson	4/3	4/13	China & Hong Kong		2,513.00		6,969.56				9,482.56
	6/5	6/5	Bermuda				1,395.45				1,395.45
David Weinberg	4/9	4/13	Egypt		747.00						747.00
	4/13	4/15	Saudi Arabia		520.00						520.00
	4/9	4/15	Round Trip Airfare				7,623.99				7,623.99
	5/28	5/31	Israel		920.00						920.00
	5/31	6/1	Jordan		233.00						233.00
	5/28	6/1	Round Trip Airfare				6,805.78				6,805.78
Kristin Wells	6/1	6/5	Netherlands		1,250.00		6,456.41				7,706.41
Hon. Robert Wexler	4/1	4/15	Israel		2,121.00		6,568.73				8,689.73
	5/29	6/4	Israel		2,394.00		6,722.67				9,116.67
Lisa Williams	4/3	4/13	China & Hong Kong		2,513.00		6,969.56				9,482.56
Committee total					97,129.22		381,533.40		69,571.00		548,233.60

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.  
<sup>3</sup> Military air transportation.  
<sup>4</sup> Indicates delegation costs.

TOM LANTOS, Chairman.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON HOUSE ADMINISTRATION, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>

HOUSE COMMITTEES

Please Note: If there were no expenditures during the calendar quarter noted above, please check the box at the right to so indicate and return.

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

ROBERT A. BRADY, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON JUDICIARY, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007.

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. John Conyers, Jr	4/2	4/13	China		2,513.00		6,949.56				9,462.56
Ameer Gopalani	4/2	4/13	China		2,513.00		6,949.56				9,462.56
Committee total					5,026.00		13,899.02				18,925.02

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

JOHN CONYERS, JR., Chairman, July 23, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON NATURAL RESOURCES, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Kurt Christensen	4/10	4/13	Canada		965.79		1,717.50				2,683.29
Bonnie Bruce	6/9	6/16	Netherlands		1,062.43		6,436.48				7,498.91
Jean Flemma	6/10	6/15	Netherlands		758.88		6,436.48				7,195.36
Committee total					2,787.10		14,590.46				17,377.56

<sup>1</sup> Per diem constitutes lodging and meals.  
<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

NICK J. RAHALL, Chairman, July 17, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON OVERSIGHT AND GOVERNMENT REFORM, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Andrew Wright	3/31	3/31	England		222.00		8,966.14				9,188.14
	3/31	4/4	Pakistan		1,230.00						1,230.00
	4/4	4/5	Afghanistan		75.00						75.00
	4/5	4/6	Jordan		273.00						273.00
A. Brooke Bennett	3/31	3/31	England		222.00		8,089.14				8,311.14
	3/31	4/4	Pakistan		1,230.00						1,230.00
	4/4	4/5	Afghanistan		75.00						75.00
	4/5	4/6	Jordan		273.00						273.00
Hon. Christopher Shays	4/7	4/10	Israel		406.00		8,950.97				9,356.97
	4/10	4/11	Jordan		273.00						273.00
	4/11	4/12	Iraq								
	4/12	4/13	Qatar								
Lawrence Halloran	4/10	4/11	Jordan		223.00		7,274.43				7,497.43
	4/11	4/12	Iraq								
	4/12	4/13	Qatar								
	4/13	4/14	Afghanistan		25.00						25.00
	4/14	4/15	Qatar								
	4/15	4/16	Turkey		152.00						152.00
Stephen Glickman	4/10	4/11	Jordan		273.00		7,274.43				7,547.43
	4/11	4/12	Iraq								
	4/12	4/13	Qatar								
	4/13	4/14	Afghanistan		75.00						75.00
	4/14	4/15	Qatar								
	4/15	4/16	Turkey		152.00						152.00
Hon. Peter Welch	4/10	4/11	Jordan		273.00		7,274.43				7,547.43
	4/11	4/12	Iraq								
	4/12	4/13	Qatar								
	4/13	4/14	Afghanistan		75.00						75.00
	4/14	4/15	Qatar								
	4/15	4/16	Turkey		152.00						152.00
Hon. Todd Platts	4/10	4/11	Jordan		15.50		11,100.00				11,251.50
	4/11	4/12	Iraq								
	4/12	4/13	Qatar								
	4/13	4/14	Afghanistan		75.00						75.00
	4/14	4/15	Qatar								
Mary Pritschau	4/27	4/29	Belgium		420.00						420.00
Hon. Darrell Issa	4/27	4/29	Belgium		420.00						420.00
Hon. Christopher Shays	5/17	5/21	Jordan		461.69		6,498.13				6,959.82
	5/21	5/22	Iraq								
	5/22	5/27	Israel								
R. N. Palarino	5/18	5/21	Jordan		354.00		6,512.70				6,866.70
	5/21	5/22	Iraq								
	5/22	5/22	Israel								
Hon. Peter Welch	5/26	5/29	Jordan		411.00						411.00
	5/29	6/1	Israel		519.00						790.00
	6/1	6/2	Italy		271.00		271.00				271.00
Hon. John Tierney	3/31	3/31	England		222.00		10,711.14				10,933.14
	3/31	4/4	Pakistan		1,230.00						1,230.00
	4/4	4/5	Afghanistan		7,500.00						7,500.00
	4/5	4/6	Jordan		273.00						273.00
Hon. Betty McCollum	3/31	3/31	England		222.00		9,215.21				9,437.21
	3/31	4/4	Pakistan		1,230.00						1,230.00
	4/4	4/5	Afghanistan		75.00						75.00
	4/5	4/6	Jordan		273.00						273.00
Patrick Henry	3/31	3/31	England		222.00		8,089.14				8,311.14
	3/31	4/4	Pakistan		1,230.00						1,230.00
	4/4	4/5	Afghanistan		75.00						75.00
	4/5	4/6	Jordan		273.00						273.00
Committee total					21,587.19		100,226.86				137,877.33

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

HENRY A. WAXMAN, Chairman, July 30, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON RULES, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN MAY 29 AND JUNE 9, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
David Goldenberg	5/29	6/2	Israel		692.00						692.00
	6/2	6/3	Jordan		137.00						137.00
	6/3	6/5	Kosovo		224.00						224.00
	6/5	6/9	Romania		592.00						592.00
	5/29	6/9	U.S.-Israel/Romania-U.S.				6,624.72				6,624.72
Committee total					1,645.00		6,624.72				8,269.72

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

LOUISE MCINTOSH SLAUGHTER, Chairman, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON SMALL BUSINESS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN JAN. 3 AND MAR. 31, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>

HOUSE COMMITTEES

Please Note: If there were no expenditures during the calendar quarter noted above, please check the box at right to so indicate and return.

<sup>1</sup> Per diem constitutes lodging and meals.

<sup>2</sup>If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

NYDIA VELÁZQUEZ, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON SMALL BUSINESS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
HOUSE COMMITTEES											
Please Note: If there were no expenditures during the calendar quarter noted above, please check the box at right to so indicate and return. <input checked="" type="checkbox"/>											

<sup>1</sup>Per diem constitutes lodging and meals.

<sup>2</sup>If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

NYDIA VELÁZQUEZ, July 31, 2007.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON STANDARDS OF OFFICIAL CONDUCT, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Ken Kellner .....	6/12	6/14	Haiti .....		570.00		788.20				1,358.20
Committee total .....					570.00		788.20				1,358.20

<sup>1</sup>Per diem constitutes lodging and meals.

<sup>2</sup>If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON TRANSPORTATION AND INFRASTRUCTURE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Hon. James Oberstar .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. Jerry Costello .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. Corrine Brown .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. Jim Gerlach .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. Candice Miller .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. Daniel Lipinski .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. John Duncan .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. Mary Fallin .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Stacie Soumbeniotis .....	4/1	4/3	Brussels .....		1,462.00		6,297.57				7,759.57
Christa Formarotto .....	4/1	4/3	Brussels .....		1,462.00		6,297.57				7,759.57
David Heymsfeld .....	4/1	4/3	Brussels .....		1,462.00		6,297.57				7,759.57
Holly Lyons Woodruff .....	4/1	4/3	Brussels .....		1,462.00		7,545.57				9,007.57
Suzanne Newhouse .....	4/1	4/3	Brussels .....		1,462.00		6,297.57				7,759.57
Jimmy Miller .....	4/1	4/3	Brussels .....		1,462.00	( <sup>3</sup> )					1,462.00
Hon. James Oberstar .....	4/3	4/6	France .....		1,809.00		142.00	(eurostar)			1,951.00
Hon. Jerry Costello .....	4/3	4/5	France .....		1,206.00		142.00				1,348.00
Hon. Corrine Brown .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Hon. Jim Gerlach .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Hon. John Duncan .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Hon. Candice Miller .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Hon. Daniel Lipinski .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Hon. Mary Fallin .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Stacie Soumbeniotis .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Christa Formarotto .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
David Heymsfeld .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Holly Lyons Woodruff .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Suzanne Newhouse .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Jimmy Miller .....	4/3	4/6	France .....		1,809.00		142.00				1,951.00
Hon. Jerry Costello .....	4/4	4/5	England .....		518.00		761.60				1,279.60
Committee total .....					45,191.00		32,877.85				79,914.85

<sup>1</sup>Per diem constitutes lodging and meals.

<sup>2</sup>If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

<sup>3</sup>Military air transportation.

JAMES L. OBERSTAR, Chairman.

REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, COMMITTEE ON VETERANS' AFFAIRS, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APRIL 1 AND JUNE 30, 2007

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
HOUSE COMMITTEES											
Please Note: If there were no expenditures during the calendar quarter noted above, please check the box at right to so indicate and return. <input checked="" type="checkbox"/>											

<sup>1</sup>Per diem constitutes lodging and meals.

<sup>2</sup>If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.

BOB FILNER, July 11, 2007.



## REPORT OF EXPENDITURES FOR OFFICIAL FOREIGN TRAVEL, PERMANENT SELECT COMMITTEE ON INTELLIGENCE, HOUSE OF REPRESENTATIVES, EXPENDED BETWEEN APR. 1 AND JUNE 30, 2007—Continued

Name of Member or employee	Date		Country	Per diem <sup>1</sup>		Transportation		Other purposes		Total	
	Arrival	Departure		Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>	Foreign currency	U.S. dollar equivalent or U.S. currency <sup>2</sup>
Commercial Aircraft											
Hon. Mike Thompson	5/31	6/2	London		1,136.00		834.20				834.20
	6/2	6/3	Germany		322.64						
	6/4	6/5	Sweden		958.00						
Commercial Aircraft							8,974.19				11,390.83
Laurance Hanauer	5/31	6/2	London		1,136.00						
	6/2	6/3	Germany		322.64						
	6/4	6/5	Sweden		958.00						
Commercial Aircraft							8,534.19				10,950.83
Linda Cohen	5/31	6/2	London		1,136.00						
	6/2	6/3	Germany		322.64						
	6/4	6/5	Sweden		958.00						
Commercial Aircraft							8,534.19				10,950.83
Jamal Ware	5/31	6/2	London		1,136.00						
	6/2	6/3	Germany		322.64						
	6/4	6/5	Sweden		958.00						
Commercial Aircraft							8,514.19				10,930.83
Hon. Robert Cramer	5/31	6/5	London		2,840.00						
Commercial Aircraft							7,098.55				9,938.55
Hon. Darrell Issa	6/23	6/24	Israel		423.00						
	6/25	6/26	Germany		436.00						
Commercial Aircraft							6,303.45				7,162.45
James Lewis	6/23	6/24	Israel		436.00						
	6/25	6/26	Germany		436.00						
Commercial Aircraft							9,039.45				9,898.45
Josh Kirshner	6/23	6/24	Israel		423.00						
	6/25	6/26	Germany		436.00						
Commercial Aircraft							6,303.45				7,162.45
Committee totals											316,087.50

<sup>1</sup> Per diem constitutes lodging and meals.<sup>2</sup> If foreign currency is used, enter U.S. dollar equivalent; if U.S. currency is used, enter amount expended.<sup>3</sup> Military air transportation.

SILVESTRE REYES, Chairman, July 3, 2007.

EXECUTIVE COMMUNICATIONS,  
ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

3161. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Buprofezin; Pesticide Tolerance; Technical Correction [EPA-HQ-OPP-2006-0821; FRL-8140-9] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

3162. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Cis-isomer of 1-(3-chloroallyl)-3,5,7-triaza-1-azoniaadamantane chloride (CAS Reg. No. 51229-78-8); Exemption from the Requirement of a Tolerance [EPA-HQ-OPP-2007-0220; FRL-8122-3] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

3163. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Fipronil; Pesticide Tolerances [EPA-HQ-OPP-2005-0206; FRL-8142-6] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

3164. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Lambda-Cyhalothrin; Pesticide Tolerance [EPA-HQ-OPP-2005-0545; FRL-8143-1] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

3165. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Zucchini Yellow Mosaic Virus-Weak Strain; Exemption from the Requirement of a Tolerance [EPA-HQ-OPP-

2006-0329; FRL-8137-9] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

3166. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Pyrasulfotole; Pesticide Tolerance [EPA-HQ-OPP-2006-1026; FRL-8141-8] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

3167. A letter from the Principal Deputy Under Secretary for Personnel and Readiness, Department of Defense, transmitting Authorization of Colonel Rex C. McMillian, United States Marine Corps, to wear the insignia of the grade of brigadier general in accordance with title 10, United States Code, section 777; to the Committee on Armed Services.

3168. A letter from the Principal Deputy Under Secretary for Personnel and Readiness, Department of Defense, transmitting Authorization of Brigadier General Anthony A. Cucolo III to wear the insignia of the grade of major general in accordance with title 10, United States Code, section 777; to the Committee on Armed Services.

3169. A letter from the Principal Deputy Under Secretary for Personnel and Readiness, Department of Defense, transmitting authorization of the enclosed list of officers to wear the insignia of the grade of rear admiral (lower half) in accordance with title 10, United States Code, section 777; to the Committee on Armed Services.

3170. A letter from the Acting Under Secretary for Acquisitions, Technology and Logistics, Department of Defense, transmitting the National Defense Stockpile (NDS) Annual Materials Plan for Fiscal Year 2008, along with proposed plans for FY 2009 through 2012, pursuant to 50 U.S.C. 98h-2(b); to the Committee on Armed Services.

3171. A letter from the Inspector General, Department of Defense, transmitting the semiannual report of the Inspector General

for the period October 1, 2006 through March 31, 2007, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Armed Services.

3172. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; State of Colorado; Revised Denver and Longmont Carbon Monoxide Maintenance Plans, and Approval of Related Revisions [EPA-R08-OAR-2007-0465; FRL-8453-5] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3173. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Arizona — Phoenix PM-10 Nonattainment Area; Salt River Area Plan for Attainment of the 24-hour PM-10 Standard [EPA-R09-OAR-2006-0526; FRL-8446-1] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3174. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Idaho and Washington; Interstate Transport of Pollution; Withdrawal of Direct Final Rule [EPA-R10-OAR-2007-0110; FRL-8456-3] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3175. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of State Plan for Designated Facilities and Pollutants; Louisiana; Clean Air Mercury Rule (CAMR) [EPA-R06-OAR-2006-1028; FRL-8455-3] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3176. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Arkansas: Final Authorization of State Hazardous Waste Management Program Revision [FRL-8455-5] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3177. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Louisiana: Final Authorization of State Hazardous Waste Management Program Revision [FRL-8455-9] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3178. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — New Mexico: Final Authorization of State Hazardous Waste Management Program Revision [FRL-8455-6] received August 14, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3179. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plan; Alaska [EPA-R10-OAR-2006-101 ; FRL-8447-2] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3180. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; State of Montana; Missoula Carbon Monoxide Redesignation to Attainment, Designation of Areas for Air Quality Planning Purposes, and Approval of Related Revisions [EPA-R08-OAR-2006-0163; FRL-8452-9] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3181. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Virginia; State Implementation Plan Revision Variance for International Paper, Franklin Paper Mill, Virginia [EPA-R03-OAR-2006-0060; FRL-8452-6] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3182. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval of Implementation Plans of Tennessee: Clean Air Interstate Rule [EPA-R04-OAR-2007-0229-200713 (a); FRL-84553-6] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3183. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Determination of Attainment, Approval and Promulgation of Implementation Plans and Designation of Areas for Air Quality Planning Purposes; Ohio; Redesignation of the Toledo Area 8-hour Ozone Nonattainment Area to Attainment [EPA-R05-OAR-2007-0001; FRL 8451-9] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3184. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Determination of Attain-

ment, Approval and Promulgation of Implementation Plans and Designation of Areas for Air Quality Planning Purposes; Ohio; Redesignation of the Dayton-Springfield 8-hour Ozone Nonattainment Area to Attainment [EPA-R05-OAR-2006-0956; FRL-8452-3] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3185. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Florida: Final Authorization of State Hazardous Waste Management Program Revision [EPA-R04-RCRA-2007-0016; FRL-8451-8] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3186. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Operator Training Grant Guidelines for States; Solid Waste Disposal Act, Subtitle I, as amended by Title XV, Subtitle B of the Energy Policy Act of 2005 [FRL-8451-6] received August 9, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3187. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans and Designation of Areas for Air Quality Planning Purposes; Kentucky; Redesignation of the Kentucky Portion of the Louisville 8-Hour Ozone Nonattainment Area to Attainment for Ozone; Technical Amendment [EPA-R04-OAR-2006-0584 200723(c); FRL-8460-6] received August 21, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3188. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; New Jersey; Low Emission Vehicle Program [Docket No. EPA-R02-OAR-2006-0920 FRL-8441-7] received August 21, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3189. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Pennsylvania; Redesignation of the Reading 8-Hour Ozone Nonattainment Area to Attainment and Approval of the Area's Maintenance Plan and 2002 Base-Year Inventory [EPA-R03-OAR-2007-0175; FRL-8459-3] received August 21, 2007, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3190. A letter from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting pursuant to the Taiwan Relations Act, agreements concluded by the American Institute in Taiwan on April 17 and July 13, 2007, pursuant to 22 U.S.C. 3311(a); to the Committee on Foreign Affairs.

3191. A letter from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting Copies of international agreements, other than treaties, entered into by the United States, pursuant to 1 U.S.C. 112b; to the Committee on Foreign Affairs.

3192. A letter from the Director, Defense Security Cooperation Agency, transmitting pursuant to Section 62(a) of the Arms Export Control Act (AECA), notification concerning the Department of the Air Force's proposed lease of defense articles to the Government of Canada (Transmittal No. 07-07); to the Committee on Foreign Affairs.

3193. A letter from the Under Secretary for Acquisitions, Technology and Logistics, Department of Defense, transmitting notification regarding the annual report on foreign military sales and direct sales to foreign entities of significant military equipment manufactured in the United States during the preceding calendar year, pursuant to Public Law 109-364, section 1231; to the Committee on Foreign Affairs.

3194. A letter from the Acting White House Liaison, Department of Education, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3195. A letter from the Acting White House Liaison, Department of Education, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3196. A letter from the Acting White House Liaison, Department of Education, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3197. A letter from the Acting White House Liaison, Department of Education, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3198. A letter from the White House Liaison, Department of Health and Human Services, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3199. A letter from the Associate General Counsel for General Law, Department of Homeland Security, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3200. A letter from the White House Liaison, Department of Justice, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3201. A letter from the Deputy Assistant General Counsel, Department of Transportation, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3202. A letter from the Deputy Assistant General Counsel, Department of Transportation, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3203. A letter from the Deputy Assistant General Counsel, Department of Transportation, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3204. A letter from the Secretary, Department of Veterans Affairs, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

3205. A letter from the Special Assistant to the Secretary, Department of Veterans Affairs, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Oversight and Government Reform.

#### REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. MILLER, GEORGE: Committee of Conference. Conference report on H.R. 2669. A bill to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008 (Rept. 110-317). Ordered to be printed.

Mr. FRANK: Committee on Financial Services. H.R. 2761. A bill to extend the Terrorism Insurance Program of the Department of the Treasury, and for other purposes; with an amendment (Rept. 110-318). Referred to the Committee of the Whole House on the State of the Union.

Mr. WELCH: Committee on Rules. House Resolution 636. Resolution providing for consideration of the bill (H.R. 1908) to amend title 35, United States Code, to provide for patent reform (Rept. 110-319). Referred to the House Calendar.

Ms. SUTTON: Committee on Rules. House Resolution 637. Resolution providing for consideration of the conference report to accompany the bill (H.R. 2669) to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008 (Rept. 110-320). Referred to the House Calendar.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions were introduced and severally referred, as follows:

By Mr. CARNEY (for himself, Mr. PETERSON of Pennsylvania, and Mr. MCDERMOTT):

H.R. 3480. A bill to direct the United States Sentencing Commission to assure appropriate enhancements of those involved in receiving stolen property where that property consists of grave markers of veterans, and for other purposes; to the Committee on the Judiciary.

By Ms. WOOLSEY (for herself, Mr. GEORGE MILLER of California, and Mr. FTLNER):

H.R. 3481. A bill to expand family and medical leave in support of servicemembers with combat-related injuries; to the Committee on Education and Labor, and in addition to the Committees on Oversight and Government Reform, and House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mrs. BONO (for herself and Mr. PALLONE):

H.R. 3482. A bill to amend the Communications Act of 1934 to facilitate number portability in order to increase consumer choice of voice service provider; to the Committee on Energy and Commerce.

By Mr. BOSWELL (for himself and Mr. KENNEDY):

H.R. 3483. A bill to amend the Internal Revenue Code of 1986 to allow a credit against tax for qualified tuition and related expenses; to the Committee on Ways and Means.

By Ms. DEGETTE:

H.R. 3484. A bill to amend the Federal Meat Inspection Act, the Poultry Products Inspection Act, and the Federal Food, Drug, and Cosmetic Act to provide for improved public health and food safety through enhanced enforcement, and for other purposes; to the Committee on Agriculture, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Ms. DEGETTE:

H.R. 3485. A bill to amend the Federal Food, Drug, and Cosmetic Act, the Federal Meat Inspection Act, the Poultry Products Inspection Act, and the Egg Products Inspection Act to improve the safety of food, meat, and poultry products through enhanced traceability, and for other purposes; to the Committee on Agriculture, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. ELLSWORTH:

H.R. 3486. A bill to amend the Internal Revenue Code of 1986 to provide incentives for improving mine safety; to the Committee on Ways and Means.

By Mr. HASTINGS of Florida (for himself, Ms. CASTOR, Mr. MEEK of Florida, and Ms. WASSERMAN SCHULTZ):

H.R. 3487. A bill to provide for a rotating schedule for regional selection of delegates to a national Presidential nominating convention, and for other purposes; to the Committee on House Administration.

By Mr. KING of New York:

H.R. 3488. A bill to require mobile phones containing digital cameras to make a sound when a photograph is taken; to the Committee on Energy and Commerce.

By Mr. MILLER of Florida:

H.R. 3489. A bill to require that the Secretary of Veterans Affairs and the Secretary of Defense enter into a sharing agreement with Eglin Air Force Base Hospital for the provision of inpatient services to veterans in Northwest Florida, and for other purposes; to the Committee on Veterans' Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. RADANOVICH:

H.R. 3490. A bill to transfer administrative jurisdiction of certain Federal lands from the Bureau of Land Management to the Bureau of Indian Affairs, to take such lands into trust for Tuolumne Band of Me-Wuk Indians of the Tuolumne Rancheria, and for other purposes; to the Committee on Natural Resources.

By Mr. WELCH of Vermont (for himself, Ms. SHEA-PORTER, Mr. MARKEY, Mr. OLVER, and Mr. HODES):

H.R. 3491. A bill to amend the Atomic Energy Act of 1954 to improve and strengthen the safety inspection process of nuclear facilities; to the Committee on Energy and Commerce.

By Mr. WESTMORELAND:

H.R. 3492. A bill to amend the Federal Election Campaign Act of 1971 to increase the limits on the amount of contributions that may be made to political committees and to provide for the indexing of such limits for all contributions made under the Act, and for other purposes; to the Committee on House Administration.

By Mr. COHEN:

H. Con. Res. 205. Concurrent resolution supporting the goals and ideals of National Women's Friendship Day; to the Committee on Oversight and Government Reform.

By Mr. BILIRAKIS:

H. Res. 638. A resolution expressing the sense of the House of Representatives that the United Nations should forthwith take the procedural actions necessary to amend Article 23 of the Charter of the United Nations to establish India as a permanent member of the United Nations Security Council; to the Committee on Foreign Affairs.

By Mr. GALLEGLY:

H. Res. 639. A resolution commending the actions of the Government of Germany and its cooperation with United States intelligence agencies in preventing a large-scale terrorist attack against locations in Germany, including sites frequented by Americans; to the Committee on Foreign Affairs, and in addition to the Committee on Intelligence (Permanent Select), for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

#### PRIVATE BILLS AND RESOLUTIONS

Under clause 3 of rule XII,

Mr. MILLER of Florida introduced A bill (H.R. 3493) to modify the purposes for which the Naval Aviation Museum Foundation at the National Museum of Naval Aviation at Naval Air Station, Pensacola, Florida, may operate the National Flight Academy; which was referred to the Committee on Armed Services.

#### ADDITIONAL SPONSORS TO PUBLIC BILLS AND RESOLUTIONS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 63: Mr. SOUDER.

H.R. 197: Mr. TIM MURPHY of Pennsylvania and Mr. SNYDER.

H.R. 368: Ms. ROYBAL-ALLARD, Mr. WESTMORELAND, and Ms. FOX.

H.R. 369: Mr. OLVER.

H.R. 555: Ms. KILPATRICK.

H.R. 636: Ms. FOXX.

H.R. 643: Mr. CONYERS, Mr. KILDEE, and Mr. CLEAVER.

H.R. 649: Mr. KING of New York.

H.R. 652: Mrs. BOYDA of Kansas.

H.R. 676: Mr. TIERNEY.

H.R. 686: Mr. HALL of New York and Mr. KING of New York.

H.R. 690: Mr. BOUCHER.

H.R. 699: Mr. RAHALL.

H.R. 718: Ms. HIRONO.

H.R. 719: Mr. BACHUS, Mr. ISRAEL, Mr. ALTMIRE, and Mr. ELLSWORTH.

H.R. 728: Mr. GORDON.

H.R. 897: Mr. KUCINICH and Ms. BALDWIN.

H.R. 997: Mr. PITTS and Mr. MCINTYRE.

H.R. 1110: Mr. GALLEGLY, Mr. MATHESON, Mr. ENGEL, Mr. DENT, Ms. HIRONO, Mr. DINGELL, Mr. SPACE, Mr. BERRY, Mr. LARSEN of Washington, Mr. HODES, Mr. WHITFIELD, Mr. KANJORSKI, Mr. WALSH of New York, and Mr. KUCINICH.

H.R. 1188: Ms. SCHAKOWSKY.

H.R. 1228: Mr. SARBANES.

H.R. 1236: Mr. ISSA.

H.R. 1275: Mr. RANGEL.

H.R. 1286: Mr. WELCH of Vermont and Mr. ENGEL.

H.R. 1303: Mr. MCINTYRE, Mr. TIBERI, and Mr. CONYERS.

H.R. 1419: Mr. VAN HOLLEN, Mr. WICKER, Mr. WAXMAN, Mrs. DAVIS of California, Mr. GORDON, Mr. SNYDER, and Mr. GOODE.

H.R. 1428: Mr. PAUL, Mr. BAIRD, and Mr. KNOLLENBERG.

H.R. 1464: Mrs. CAPPS.

H.R. 1496: Mr. FERGUSON.

H.R. 1537: Mrs. MUSGRAVE.

H.R. 1542: Mr. WYNN, Ms. MOORE of Wisconsin, and Ms. ZOE LOFGREN of California.

H.R. 1552: Mr. BOUCHER and Mr. LAMPSON.

- H.R. 1584: Mr. TANNER, Mrs. CAPPS, Mr. SULLIVAN, Mr. PITTS, and Mr. BOREN.  
H.R. 1610: Mr. KING of New York and Ms. ROS-LEHTINEN.  
H.R. 1621: Mr. HINCHEY.  
H.R. 1644: Mrs. LOWEY.  
H.R. 1647: Mr. COURTNEY, Mr. RYAN of Wisconsin, Mr. ELLISON, Mr. SHERMAN, Mr. BUTTERFIELD, Mr. ANDREWS, and Mr. VAN HOLLEN.  
H.R. 1843: Mr. MCGOVERN, Mrs. DRAKE, Mr. CARNEY, and Mr. MANZULLO.  
H.R. 1887: Mr. SESTAK.  
H.R. 1971: Mr. PICKERING and Mr. BERRY.  
H.R. 2095: Ms. LORETTA SANCHEZ of California, Mr. VAN HOLLEN, and Mr. BOREN.  
H.R. 2108: Mr. VAN HOLLEN.  
H.R. 2169: Mr. BISHOP of New York.  
H.R. 2204: Ms. MOORE of Wisconsin and Ms. SOLIS.  
H.R. 2205: Mr. SALLI.  
H.R. 2210: Mr. DAVIS of Alabama.  
H.R. 2211: Mr. MILLER of North Carolina.  
H.R. 2266: Mr. JACKSON of Illinois.  
H.R. 2276: Mrs. MILLER of Michigan, Mr. STUPAK, Mr. ROGERS of Michigan, Mr. KNOLLENBERG, Mr. CONYERS, Mr. DINGELL, Mr. WALBERG, Mr. MCCOTTER, Mr. CAMP of Michigan, Mr. HOEKSTRA, Mr. EHLERS, Mr. LEVIN, Ms. KILPATRICK, and Mr. UPTON.  
H.R. 2280: Mr. BRALEY of Iowa, Mr. BOOZMAN, and Mr. GRAVES.  
H.R. 2303: Mr. RUSH.  
H.R. 2342: Mr. HOLT.  
H.R. 2370: Mr. KLINE of Minnesota.  
H.R. 2380: Mr. MARCHANT, Mr. SMITH of Nebraska, Mr. FORBES, and Mrs. MUSGRAVE.  
H.R. 2394: Mr. ROSKAM and Mrs. CHRISTENSEN.  
H.R. 2443: Mr. TANNER.  
H.R. 2452: Mr. BOSWELL.
- H.R. 2484: Mrs. BONO.  
H.R. 2537: Mr. SMITH of New Jersey, Mr. KING of New York, and Mr. SERRANO.  
H.R. 2539: Mr. STARK.  
H.R. 2604: Mr. FILNER.  
H.R. 2611: Ms. ZOE LOFGREN of California, Mr. BACA, and Mr. SCOTT of Virginia.  
H.R. 2620: Mr. SESTAK and Mr. COHEN.  
H.R. 2659: Mr. FORTENBERRY.  
H.R. 2713: Mr. KING of New York.  
H.R. 2714: Mr. GORDON and Mrs. EMERSON.  
H.R. 2723: Mr. GONZALEZ.  
H.R. 2728: Mr. HERGER and Mr. DOOLITTLE.  
H.R. 2746: Mrs. CAPPS.  
H.R. 2762: Mr. CLAY, Mr. RAMSTAD, Mr. DOGGETT, Ms. MCCOLLUM of Minnesota, Mrs. WILSON of New Mexico, and Mr. WAMP.  
H.R. 2783: Ms. SOLIS.  
H.R. 2833: Mr. HARE, Ms. HIRONO, and Mr. COHEN.  
H.R. 2860: Mr. WICKER.  
H.R. 2914: Mr. UPTON.  
H.R. 2940: Ms. MATSUI.  
H.R. 3005: Ms. DELAURO.  
H.R. 3012: Ms. GINNY BROWN-WAITE of Florida.  
H.R. 3024: Mr. CROWLEY.  
H.R. 3028: Mr. MCCOTTER.  
H.R. 3029: Mr. REICHERT and Mr. PRICE of North Carolina.  
H.R. 3057: Mrs. DRAKE, Mr. GOODE, Mr. JINDAL, Mr. TIERNEY, and Mr. WICKER.  
H.R. 3099: Mrs. TAUSCHER and Mr. GOODE.  
H.R. 3115: Mr. GEORGE MILLER of California, Mr. HINCHEY, and Mr. SIRES.  
H.R. 3168: Ms. CORRINE BROWN of Florida and Ms. MATSUI.  
H.R. 3191: Mr. COHEN.  
H.R. 3223: Mr. MCINTYRE.  
H.R. 3249: Mr. BOUCHER.  
H.R. 3257: Mr. RYAN of Ohio.
- H.R. 3265: Mrs. EMERSON.  
H.R. 3282: Ms. WOOLSEY and Mr. WAMP.  
H.R. 3298: Mr. LOEBBACH, Ms. SHEA-PORTER, Mr. MARSHALL, Mr. ORTIZ, and Mr. BOSWELL.  
H.R. 3327: Mr. BACHUS.  
H.R. 3355: Mr. DELAHUNT.  
H.R. 3364: Mr. COSTA.  
H.R. 3373: Mr. COHEN.  
H.R. 3386: Mr. MCHUGH.  
H.R. 3394: Ms. CARSON.  
H.R. 3402: Mr. BURTON of Indiana.  
H.R. 3416: Mr. GEORGE MILLER of California.  
H.R. 3429: Mr. BOSWELL.  
H.R. 3432: Mr. RANGEL.  
H.J. Res. 3: Mr. HONDA.  
H.J. Res. 6: Mr. MARSHALL.  
H. Con. Res. 163: Mr. WELDON of Florida.  
H. Res. 95: Mr. CUMMINGS and Mr. MCINTYRE.  
H. Res. 111: Mr. SPRATT, Mrs. BOYDA of Kansas, Mr. ROSS, Mrs. SCHMIDT, and Mr. ISSA.  
H. Res. 604: Mr. BRADY of Pennsylvania, Ms. BORDALLO, Mr. CALVERT, Mr. ISSA, Ms. MATSUI, Mr. WELCH of Vermont, Mr. ADERHOLT, Mr. WOLF, Mr. HARE, Mr. SPRATT, Mr. KNOLLENBERG, Ms. KILPATRICK, Mr. SMITH of New Jersey, and Mr. MARSHALL.  
H. Res. 605: Mr. BOOZMAN, Mr. LOBIONDO, Ms. BERKLEY, Mr. BURTON of Indiana, Mrs. BLACKBURN, Mr. DENT, Mr. BURGESS, Mr. CANTOR, Mr. SCHIFF, Mr. GOODE, Ms. KILPATRICK, Mr. FEENEY, Mr. LAHOOD, Mrs. TAUSCHER, Mr. MORAN of Kansas, Mr. REYES, Mr. RYAN of Wisconsin, Mr. KUHL of New York, Mrs. DRAKE, Mr. TIM MURPHY of Pennsylvania, Mr. SESSIONS, and Mr. HUNTER.  
H. Res. 634: Mrs. DRAKE.

**SENATE—Thursday, September 6, 2007**

The Senate met at 9:30 a.m. and was called to order by the Honorable JON TESTER, a Senator from the State of Montana.

**PRAYER**

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Gracious Lord, faithfully guide us through life, bringing us where You want us, as we seek Your will. You are our dwelling place, and in Your presence, we find rest. In the shadow of Your wings, we take refuge.

Today, provide safety for the Members of this body. Teach them to delight in Your wise counsel and to hear and do Your will. Give them grace and humility to look to You, to submit to You, and to depend upon You. May the power of Your spirit renew and refresh them physically, emotionally, mentally, and spiritually. Guide them securely down the paths that lead to life until they dwell forever in Your presence.

We pray in Your strong Name. Amen.

**PLEDGE OF ALLEGIANCE**

The Honorable JON TESTER led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

**APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE**

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. BYRD).

The legislative clerk read the following letter:

U.S. SENATE,  
PRESIDENT PRO TEMPORE,  
Washington, DC, September 6, 2007.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable JON TESTER, a Senator from the State of Montana, to perform the duties of the Chair.

ROBERT C. BYRD,  
President pro tempore.

Mr. TESTER thereupon assumed the chair as Acting President pro tempore.

**RECOGNITION OF THE MAJORITY LEADER**

The ACTING PRESIDENT pro tempore. The majority leader is recognized.

**SCHEDULE**

Mr. REID. Mr. President, this morning, the Senate will be in a period for the transaction of morning business for 1 hour. The time will be equally divided and controlled. The majority controls the first portion and the Republicans control the last portion. Under an order entered last night, we will resume the Military Construction appropriations bill after morning business. There are five amendments that are remaining that are in order that are going to be disposed of.

After the Senate completes action on the Military Construction bill, the Senate will begin consideration of the Foreign Operations appropriations bill. The managers of that will be Senator LEAHY and Senator GREGG. This should be a busy day with votes throughout the day. In addition, the education reconciliation conference report will be available and, as I mentioned earlier this week, we will act on that measure this week.

I will talk in more detail with the Republican leader when we have a better picture of what is going on with the Foreign Operations bill and how long it is going to take to dispose of the Military Construction-VA bill.

Democrats and Republicans worked well together yesterday. We have a lot to do. One of the things we have to do is look forward to somehow funding the Government after October 1. There will be consultations between the Republican leader and me and the appropriations people on Capitol Hill. Also, we have the President to deal with on these issues. Even though there has been a lot made about the difference between what the President wants and what Congress wants, it is not that much different. I hope we can work out those issues.

Anyway, we have a picture ahead of us of what we need to do, and we will proceed to do that business as quickly as we can today and hopefully finish everything today, tomorrow and hopefully not have to worry about tomorrow afternoon or even Saturday. I hope we need not do that. We will keep everyone informed as soon as we can.

**RECOGNITION OF THE MINORITY LEADER**

The ACTING PRESIDENT pro tempore. The Republican leader is recognized.

**SENATE BUSINESS**

Mr. McCONNELL. Mr. President, let me add that I share the goal of the ma-

majority leader. There is no reason why the Senate cannot finish not only the bill we will wrap up before noon but also the Foreign Operations-State appropriations bill and the education reconciliation. I will mention that during the years when Senator LEAHY and I handled the Foreign Operations bill—and Senator LEAHY is now the chairman and Senator GREGG is the ranking member—our record, I say to my friend, the majority leader, one year we got it done in one afternoon. I don't know if that is possible this year, but it certainly has happened before.

We will be cooperating to the maximum extent possible to help achieve both these goals before the end of the week.

Mr. REID. Mr. President, this bill we are going to take up also is an interesting bill in that it is \$700 million less than the President requested, and that is unusual, especially in a Foreign Operations bill. We hope we can work through that legislation. Senator GREGG is certainly experienced, as is Senator LEAHY.

On our side, the time for morning business is going to be allocated as follows: 10 minutes each to Senator NELSON, Senator SALAZAR, and Senator SANDERS, the 30 minutes we have that will be beginning soon.

**RESERVATION OF LEADER TIME**

The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

**MORNING BUSINESS**

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will now be in a period for the transaction of morning business for up to 60 minutes, with Senators permitted to speak for up to 10 minutes each, and with the time equally divided and controlled between the two leaders or their designees, with the majority controlling the first half of the time and the Republicans controlling the second half of the time.

The Senator from Colorado.

**EXPANSION OF PINON CANYON MANEUVER SITE**

Mr. SALAZAR. Mr. President, I come to the floor this morning to speak about an amendment we will be voting on in probably an hour and a half. It is amendment No. 2662, which has to do with the expansion of a training facility in my State of Colorado called the Pinon Canyon Maneuver Site. It is a

training facility associated with Fort Carson.

In February of 2007, a few months ago, the U.S. Army made an announcement it would move forward with an effort to acquire an additional 400,000 acres-plus of land in my State to add to this training facility. What I am asking my colleagues to do today is to join with me and a vast bipartisan majority of the House of Representatives in saying we need a timeout before we move forward. I ask my Democratic and Republican colleagues to join us in supporting amendment No. 2662.

I say to everyone in this Chamber and to those who are listening, if you care about private property rights, you will support this amendment. If you care about ranchers and farmers in America, including those who make a living in southeastern Colorado, you will support this amendment. If you care about being wise in terms of how we spend taxpayers' dollars in expanding our military facilities, you will support this amendment.

I wish to make a few remarks about its history, to put this into perspective.

First, the Army in 1982 acquired 235,000 acres for the training facility now known as Pinon Canyon. That facility has been used since 1982. It is an integral component of the training capabilities for Fort Carson, CO.

In 2005, the BRAC Commission, in its recommendations which were approved in the Senate, recommendations which I supported, added additional troops to Fort Carson. The findings of the Base Realignment and Closure Commission said that Fort Carson had sufficient training facilities to provide all the training that is needed for our troops stationed at Fort Carson.

So the first question to be asked by all those who are going to be impacted by this 400,000-acre expansion is whether that amount of land is sufficient to carry on the training purpose required at Fort Carson. That question simply has not been answered.

If the Army moves forward with the expansion of the additional 400,000-plus acres, we will have a Pinon Canyon Maneuver Site in Colorado that will have 1,235 square miles. That is an area that is bigger than the size of the State of Rhode Island. Yet what the Army has proposed to do is acquire that land through condemnation or whatever necessary means to move forward with an unjustified need for an expansion of Pinon Canyon.

I am not saying we ought not look at whether we need to have additional training facilities at Fort Carson. We certainly should take a look at that. But until we get the answers as to what has changed from January of 2005 until 2007 that requires the expansion of this training facility so we have a training facility the size of Rhode Island-plus, it is important we ask questions of the Army.

I ask my colleagues to join us in moving forward with a timeout, with a 1-year moratorium on the EIS process which the Army has proposed, and during that 1 year we can ask some very important questions that will be important to those who will be most affected—the residents of southeastern Colorado. We need to ask those questions as well for the men and women in uniform, whom we train at Fort Carson and around our country, to be sure we have appropriate and adequate training facilities for them. Those are questions that do need to be asked.

The Department of Defense authorization and appropriations bills will be coming up, and I have proposed and will introduce legislation that will be cosponsored by my colleague, Senator ALLARD, where we get those questions answered. When we have those questions answered, then we can make a thoughtful decision about how best to move forward in a manner that, first, enhances and protects the national security of the United States; No. 2, make sure we are protecting the private property rights of the ranchers who have lived in this area for sometimes three and four generations; and No. 3, the investments we make with respect to any expansion of Pinon Canyon are investments that make sense from a fiscal point of view.

I ask my colleagues, when we get to amendment No. 2662 in about an hour, that they vote in support of this amendment.

I conclude by saying there are two values that have driven me in my discussions on this issue of the expansion of Pinon Canyon over the last several months. The first of those values is we need to make sure we are providing the necessary training facilities for our soldiers at Fort Carson and those who will train at the Pinon Canyon Maneuver Site. We need to make sure we are doing that, and we have a set of questions that need to be answered in that regard.

Second, we need to be sure we are protecting private property rights. When one thinks about the fact that in these 400-plus acres, there are many ranchers who have been there for three and four generations, ranchers who have come to me with tears in their eyes, who talk about the fact that their wife is buried on their ranch and that they took the ranch from their father and their mother and from their grandparents, it seems to me that if there is an opportunity for us to make sure we are protecting private property rights, this is a time for us to say we are going to protect the private property rights of those ranchers.

I say to my colleagues, I am not asking for the death knell to be put on any proposed expansion by the Army. All I am asking is that we have a 1-year timeout, a 1-year delay so we can get these fundamental questions answered

on how we move forward with Pinon Canyon.

I urge my colleagues to please support amendment No. 2662 when we vote on it in about an hour.

Mr. President, I ask unanimous consent to have printed in the RECORD letters in support of my amendment and the position on the Pinon Canyon issue from Otero County, a resolution from Huerfano County, Las Animas County, Colorado Counties, Inc., LaJunta, the Bent County Commissioners, Baca County Commissioners, the Club 20, Action 22, Crowley County, as well as Alamosa County.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

OTERO COUNTY,  
OFFICE OF THE COMMISSIONERS,  
*La Junta, CO, August 27, 2007.*

Senator KEN SALAZAR,  
*129 West B Street,  
Pueblo, CO.*

DEAR SENATOR SALAZAR: Through this letter, the Otero Board of County Commissioners officially registers its adamant opposition to the expansion of the current Pinon Canyon Maneuver Site and requests your support of the Musgrave-Salazar amendment. Although this office and individual commissioners have corresponded with you on this matter over the past several months we feel compelled to address once again the U.S. Army proposed expansion.

We appreciate your support in the disallowance of eminent domain to acquire any land. However, simply halting condemnation will do nothing to truly support those communities that are depending on your representation to halt funding for the expansion entirely. A majority of state lawmakers and Congressional representatives, all 14 southern Colorado county commissions, and the people of Colorado agree there should be no expansion and no money spent on the expansion of the Pinon Canyon site. As you know, opposition to the Pentagon's plan has been overwhelming and bipartisan at every level—community, county, state and national. We urge you to heed the will of the people by ending any and all funding for any and all aspects of the expansion.

Thus, we ask you to protect the integrity of the regional and state agricultural economy by supporting the language authored by Rep. Marilyn Musgrave (R-4th CD), supported by Rep. John Salazar (D-3rd CD) and adopted overwhelmingly by both Republicans and Democrats in the U.S. House of Representatives in June.

Sincerely,

ROBERT BAUSERMAN,  
*Chair.*

HAROLD KLEIN, Jr.,  
KEVIN KARNEY.

RESOLUTION No. 06-33

Whereas, the U.S. Army established the Pinon Canyon Maneuver Site in Las Animas County in 1982, through its acquisition of approximately two hundred and forty thousand acres of private land to provide a training facility for Army personnel stationed at Ft. Carson; and,

Whereas, the U.S. Army has initiated consideration of the expansion of the Pinon Canyon Maneuver Site to accommodate a significantly enhanced training program in expectation of additional Army personnel being stationed at Ft. Carson; and,

Whereas, the expansion of the Pinon Canyon Maneuver Site could result in approximately four hundred thousand acres of additional land being taken out of private ownership in southeastern Colorado; and,

Whereas, since the establishment of the Pinon Canyon Maneuver Site, Huerfano County has realized minimal or no economic benefit from the operations of the Pinon Canyon Maneuver Site; and,

Whereas, the U.S. Army has been forthcoming in providing information to Huerfano County regarding its plans for expansion of the Pinon Canyon Maneuver Site; and,

Whereas, the United States Army has not recognized the serious destruction and loss of public access to the historical artifacts located in the areas such as Vogel and Picket Wire Canyons, including the Santa Fe Trail and other closely situated sites which have scientific, historical, paleontological and tourist-related interest. Now, therefore, be it

*Resolved by the Huerfano County Board of County Commissioners*, That the Southern District Counties of Colorado Counties, Inc. hereby take a position of opposition to the expansion of the Pinon Canyon Maneuver Site, for the following reasons:

1. that the U.S. Army has not provided sufficiently detailed information to Huerfano County regarding its plans for the expansion of the Pinon Canyon Maneuver Site; and,

2. that the U.S. Army has not agreed to refrain from use of eminent domain to acquire privately owned land for expansion of the Pinon Canyon Maneuver Site; and,

3. that the U.S. Army has no committees to fund a thorough and object socio-economic study of the impacts that will result from the expansion of the Pinon Canyon Maneuver Site; and,

4. that the federal government has not committed to fully compensate impacted counties in Southeastern Colorado with Payments of In Lieu of Taxes (PILT) in conformance with federal law and to provide compensation for all additional land that may be acquired for the expansion of the Pinon Canyon Maneuver Site; and,

5. that the federal government has not committed to provide financial compensation to all local governmental entities that will be economically impacted by the expansion of the Pinon Canyon Maneuver Site, including counties, cities and towns, school districts, special districts, etc.; and,

6. that the U.S. Army has not committed to provide long term employment opportunities for support jobs necessary to operate the Maneuver Site nor afforded local business with opportunities to provide goods and services to support the Pinon Canyon Maneuver Site.

LAS ANIMAS COUNTY,  
BOARD OF COUNTY COMMISSIONERS,  
*Trinidad, CO, July 16, 2007.*

DEAR COMMISSIONERS: The Board of County Commissioners of Las Animas County, wish to make you aware of its concerns regarding the potential expansion of the U.S. Army's Pinon Canyon Maneuver Site, located within this county.

The U.S. Army recently released its latest map iteration reflecting the area of interest for expansion of the Maneuver Site by more than four hundred thousand acres. The majority of that land is located within Las Animas County. Should this expansion be approved, the U.S. Army may seek further expansion within Southeastern Colorado in the future.

In the early 1980s, when the U.S. Army Corps of Engineers undertook the acquisition

of privately owned land in Las Animas County, to create the Pinon Canyon Maneuver Site, not all land owners were willing sellers. While the Army Corps of Engineers negotiated for acquisition of several properties, it proceeded to utilize the federal government's power of eminent domain to acquire land from those property owners with whom it was not able to negotiate a purchase price or who were unwilling to sell. In the end, it took the properties and let the Court determine just compensation.

The acquisition of additional privately owned land will further impact the agricultural community, displace population, reducing the number of school-aged children in K-12 rural schools and reduce the tax base depended upon by this county and the schools districts and special districts in the area of the Maneuver Site. Further, the federal government has never fully funded the Payment In Lieu of Tax (PILT) program to offset lost tax base revenues.

In June, the House of Representatives of the United States Congress overwhelmingly, approved an amendment to the federal military spending bill for 2008, prohibiting the U.S. Army from proceeding forward with its plans for expansion of the Pinon Canyon Maneuver Site. Within the next several days, that same amendment will be considered by the U.S. Senate. You are respectfully requested to contact both of Colorado's United States Senators, Kenneth Salazar and Wayne Allard, and request that they support the Musgrave-Salazar Amendment to the military funding bill to preclude the U.S. Army from pursuing expansion of the Pinon Canyon Maneuver Site. They may be contacted at the following addresses and phone numbers:

U.S. Senator Kenneth Salazar, 702 Hart Senate Office Building, Washington, DC 20510.

U.S. Senator Wayne Allard, 521 Dirksen Senate Office Building, Washington, DC 20510.

Your support of this effort is sincerely appreciated.

Sincerely,

JIM D. MONTOYA,  
*Chairman.*  
KENNETH M. TORRES,  
*Chairman pro tem.*  
GARY D. HILL,  
*Commissioner.*

Hon. WAYNE ALLARD,  
*Dirksen Senate Office Building,*  
*Washington, DC.*

Hon. KENNETH SALAZAR,  
*Hart Senate Office Building,*  
*Washington, DC.*

DEAR SENATORS: We, the undersigned County Commissioners, comprising the Southern District of Colorado Counties, Inc., and representing our respective counties within Colorado, wish to express our appreciation to both of you Senators, for your position opposing the use of eminent domain by the U.S. Army.

Your support is respectfully requested to adopt the Salazar-Musgrave Amendment, as approved by the U.S. House of Representatives, to prevent any funding for the study of the expansion of the maneuver site, as the matter is taken up by the U.S. Senate.

While the U.S. Army has withdrawn its official map of expansion published in June, nevertheless, any expansion plan, should it be allowed, would have significant negative social and economic impacts to our respec-

tive counties and to southeastern Colorado, as a whole.

Respectfully,

(Signatures of Boards of Commissioners of the counties comprising the Southern District of CCI.)

RESOLUTION No. R-20-2006

Whereas, the City of La Junta is cognizant of its neighbors and the manner in which its neighbors have maintained their livelihood; and

Whereas, it is the belief of the City Council that Otero County continues to be a predominantly rural area, neighboring other counties with a similar preponderance of rural related industries; and

Whereas, the City of La Junta is cognizant of the proposal by the United States of America acting through the Department of the Army and Department of Defense requesting the expansion of the Pinon Canyon Maneuver Site to include a substantial expansion in Otero County and other neighboring counties; and

Whereas, the City of La Junta is cognizant of the great hardship that will be realized by the citizens of La Junta, to include the neighbors of La Junta in Otero County and in surrounding counties as the impact of this increase in the Army maneuver site will have a radical and adverse affect upon the rural, predominantly agricultural related farming and ranching operations of the area; and

Whereas, a substantial number of wholesale and retail businesses, retail feedlots and retail transportation entities are directly related to and participate in activities which are primarily agriculturally related and which would be severely impacted by the expansion of the Pinon Canyon Maneuver Site; and

Whereas, the United States Army has not recognized the rather serious esthetic destruction to historical artifacts located in Vogel and Picket Wire Canyons, including the Santa Fe Trail and other closely situated sites which have both scientific and historic and tourist related interest; and

Whereas, the City of La Junta is desirous of protecting the rights of its citizens and the rights of its neighbors to enjoy the blessings provided to all Americans to include the business operations that they participate in; and

Whereas, it is the judgment of the City Council of the City of La Junta that the Pinon Canyon Maneuver Site Expansion Project would adversely affect the economy of the City of La Junta, the economy of Otero County, and the region as a whole; and be it therefore

*Resolved by the City Council of the City of La Junta*, That the City of La Junta does adamantly oppose any expansion efforts in the Pinon Canyon Area by the Department of the Army or the Department of Defense as currently proposed.

BENT COUNTY  
BOARD OF COUNTY COMMISSIONERS,  
*Las Animas, CO, July 25, 2007.*

Hon. KENNETH SALAZAR,  
*Hart Senate Office Building,*  
*Washington, DC.*

DEAR SENATOR SALAZAR: Although the Bent County Commissioners have corresponded with you on this matter over the past several months we feel compelled to address once again the U.S. Army proposed expansion of the Pinon Canyon Maneuver site located in our neighboring counties of Otero and Las Animas.

We do recognize the necessity of our military troops to be adequately and professionally trained in their mission of defending the freedoms that all of us as United States citizens wish to preserve, however, the potential expansion of the Pinon Canyon site by more than four hundred thousand acres is not a viable solution. Property owners in both Otero and Las Animas Counties have already made considerable sacrifice on this project. The acreage previously acquired for the Pinon Canyon site was, for the most part, secured by the U.S. Army Corps of Engineers utilizing the Federal government's power of eminent domain. The compensation paid to those sellers unwilling to sell was therefore determined by the Court and in many cases was an unjust dollar figure.

The removal of lands in the affected counties will further impact the agricultural communities of southeast Colorado thereby displacing our already sparse population. Experience from the previous purchase by the Federal government of the Pinon Canyon lands has already shown a significant negative impact on the tax base used to fund the counties, schools, and special districts. The Federal government has never fully funded the Payment in Lieu of Tax (PILT) to offset the loss of tax base revenues.

We respectfully request that you support the Musgrave-Salazar amendment to the military spending bill, as was overwhelmingly approved in the House of Representatives in June, which would prohibit the U.S. Army from proceeding forward with its plans for the expansion of the Pinon Canyon site.

On behalf of the Bent County Board of Commissioners

Respectfully yours,

BILL LONG,  
*Chairman.*

BACA COUNTY  
BOARD OF COUNTY COMMISSIONERS,  
*Springfield, CO, May 8, 2006.*

DEAR SENATOR SALAZAR: The Baca County Commissioners wish to express our opposition to the expansion of the Pinon Canyon Maneuver site, more specifically in the use of condemnation or eminent domain to secure property from unwilling sellers. We also object to the expansion based on the negative economic impact to our county because of the large amount of goods and services provided by our constituents to the residents of the expansion area.

Sincerely,

TROY CRANE,  
*Chairman.*  
BILL WRIGHT,  
*District 2.*  
GLEN R. AUSMUS,  
*District 1.*

CLUB 20,  
*Grand Junction, CO, August 1, 2007.*  
Re CLUB 20 concern about proposed expansion of Army's Pinon Canyon Training Area.

Senator WAYNE ALLARD,  
*U.S. Senate,*  
*Washington, DC.*  
Congressman MARK UDALL,  
*House of Representatives,*  
*Washington, DC.*  
Senator KEN SALAZAR,  
*U.S. Senate,*  
*Washington, DC.*  
Congressman JOHN SALAZAR,  
*House of Representatives,*  
*Washington, DC.*

DEAR SENATORS ALLARD AND SALAZAR, AND CONGRESSMEN UDALL AND SALAZAR: CLUB

20's membership recently discussed the proposed expansion of the U.S. Army's Pinon Canyon Training Area in southeastern Colorado and we want to make you aware of two concerns that we have regarding that proposal. While we are quick to acknowledge that this particular issue is obviously outside of the geographic scope of CLUB 20's Western Slope constituency, the concerns that we have regarding this proposal relate to matters that could establish dangerous precedents for private landowners and local governments everywhere.

CLUB 20 fully supports the need for our government to maintain the best-equipped and most highly-trained fighting force in the world. However, with respect to this need, we would like to raise for your consideration the following two concerns related to the proposed Pinon Canyon expansion:

(1) It is the policy of CLUB 20 that the federal government should only acquire additional land when such proposals have strong support from the local county and municipal governments where the lands would be acquired. As concerns the Army's proposed Pinon Canyon expansion, we are aware of a significant amount of concern which has been raised by local governments and private landowners in that area. Because of the importance of securing local support for such projects, we request that you urge the Army to make a more diligent effort to engage these local governments in a collaborative dialogue to effectively address the concerns of the local community.

(2) As with all such proposals which transfer land from private to public ownership, CLUB 20 is concerned about the resulting reduction in property tax revenues and the historical unwillingness of Congress to fully fund Payments-In-Lieu-of-Taxes (PILT) to help offset this economic hardship to the local community. While we recognize that related troop increases at Fort Carson may yield additional economic benefits for the larger Colorado Springs community, the removal of these private lands from the tax rolls will likely pose little economic benefit to more rural areas like Las Animas County. We encourage you to fully explore the potential adverse tax revenue impacts associated with the conversion of such private lands and the removal of the private agriculture enterprises currently dependent on those lands.

Thank you for your consideration of these two concerns, and thank you for your continued support of our military institutions and the men and women who proudly serve our country in uniform.

Sincerely,

REEVES BROWN,  
*Executive Director.*

RESOLUTION 07-08 AG 8

Whereas, the U.S. Army wishes to acquire additional needed land to expand the Pinon Canyon Maneuver Site; and

Whereas, the expansion of troops into Ft. Carson, as provided in the BRAC report, is not contingent upon the expansion of the Pinon Canyon Maneuver site, and

Whereas, the new technology permits smaller units to operate in and control significantly greater battle space than was previously possible,

Whereas, The expansion of the Pinon Canyon Maneuver Site could currently result in approximately four hundred thousand acres of additional land being taken out of private ownership in southeastern Colorado; and

Whereas, Since the establishment of the Pinon Canyon Maneuver Site, counties in Southeastern Colorado have realized mini-

mal or no economic benefit from the operations of the Pinon Canyon Maneuver Site;

Whereas, Homeland Security is of utmost importance to the United States and the proper training of our soldiers is needed; now, therefore, be it

*Resolved*, That ACTION 22 believes that the use of eminent domain is not an acceptable means in the on-going discussion in the expansion of the Pinon Canyon Maneuver Site, and be it further

*Resolved*, That ACTION 22 stresses the need for timely, positive discussions on the economic future of Southern Colorado and the region as whole, and be it further

*Resolved*, That ACTION 22 will not consider supporting the expansion of the Pinon Canyon Maneuver Site until the U.S. Army provides sufficient detailed information to Action 22 counties\*\* regarding its plans and needs for the expansion of the Pinon Canyon Maneuver Site.

CROWLEY COUNTY  
BOARD OF COUNTY COMMISSIONERS,  
*Ordway, CO, July 31, 2007.*

Hon. KENNETH SALAZAR,  
*Hart Senate Office Building,*  
*Washington, DC.*

DEAR SENATOR SALAZAR, We would like to lend our support to our friends and neighbors in Las Animas County by requesting your consideration of the Musgrave-Salazar Amendment to the military funding bill when the legislation reaches the Senate. Under the present set of circumstances it is difficult to imagine transferring 400,000 plus acres from private ownership to federal government control, without large economic, social and cultural dislocations occurring.

We very much appreciate your thoughtful consideration in this matter.

Sincerely,

T.E. ALLUMBAUGH,  
KATHLEEN MEDINA,  
MATT HEIMERICH.

COMMISSIONERS,  
ALAMOSA COUNTY,  
*Alamosa, CO, July 30, 2007.*

Hon. KEN SALAZAR,  
*Hart Senate Office Building,*  
*Washington, DC.*

DEAR SENATOR SALAZAR: This letter is in support of the Las Animas County Commissioners who are troubled with the potential expansion of the U.S. Army's Pinon Canyon Maneuver site.

The Board of Alamosa County Commissioners is troubled about the expansion because of the agricultural community and the reduction of the tax base for Las Animas County. By reducing the tax base this could have a major economic impact on the schools and the community. The County like other Counties in the state is struggling with revenues and this expansion could do more harm.

The Board of Alamosa County Commissioners is respectfully asking that you support Las Animas County in prohibiting the expansion of Pinon Canyon Maneuver site.

Sincerely,

DARIUS ALLEN,  
*Chairman.*

Mr. SALAZAR. I yield the floor.  
The ACTING PRESIDENT pro tempore. The Senator from Florida.

Mr. NELSON of Florida. I thank the Chair.

(The remarks of Mr. NELSON of Florida pertaining to the introduction of S. 2024 are printed in today's RECORD

under "Statements on Introduced Bills and Joint Resolutions.")

The ACTING PRESIDENT pro tempore. The Senator from Vermont.

#### AMENDMENT TO H.R. 2642

Mr. SANDERS. Mr. President, later on this morning, I will be offering an amendment which, frankly, in terms of dollars, is not one of the big amendments as part of the Military Construction and Veterans Affairs bill, which is over \$100 billion. This amendment is only \$20 million. But while it is small in the amount of money it deals with, it is enormously significant to the millions of men and women who have served our country in war, and it is especially relevant to disabled veterans, those people who have given as much as anyone can expect defending their country—the people without arms, the people without legs, the people in wheelchairs. It is for them I am offering this amendment, and I am very pleased that this amendment has the support of the American Legion, the Veterans of Foreign Wars, the Disabled American Veterans, the Paralyzed Veterans of America, and AMVETS.

The amendment I am offering addresses an ongoing and an emotional concern within the veterans community. It is the concern that we in the U.S. Government are nickel and diming veterans in an absolutely shameful way through the so-called rounding-down process in terms of the checks that go to disabled veterans. Some years ago, as a temporary budget Band-Aid, the Congress initiated the so-called rounding down of veterans disability benefits and a few other categories of benefits that affect veterans, their spouses, and their children. Under this rounding-down process, every year when we calculate the new disability benefits veterans will receive as a result of their COLAs, the resulting amount is rounded down to the whole dollar.

Let me give an example of what I mean. A veteran receives a check, or should receive a check, every month for hypothetically \$200.99. What we have done is say to that veteran: We are taking away, every month, that 99 cents, and you are going to get a check for \$200.

Now, somebody here may say: Hey, 99 cents is not a lot of money. Multiplied by 12 months a year, you are talking about less than \$12 a year. What is the problem? Well, the problem is, if you are a low-income veteran, it does matter. But I think even more significantly than the dollars, what we are saying to that veteran who opens that check, sitting in a wheelchair, we are saving 99 cents a month on you. But by the way, we are giving no-bid contracts out in Iraq which cost the taxpayers hundreds of millions of dollars, or perhaps billions of dollars, and we are going to balance the budget on your 99 cents per month.

So the amount of money we are talking about here is not a whole lot, but symbolically, to thousands of disabled veterans, it says something about how we in the Congress feel about them. We are saving 99 cents a month. Well, I think we can afford to give that 99 cents to those guys in the wheelchairs, the people without one arm, the people who are blind, the people who can't hear, the people coming home from Iraq with traumatic brain injury. I think we can afford to give them that 99 cents, and that is what this amendment is about. This amendment is going to cost all of \$20 million—\$20 million in a bill which is over \$100 billion.

Let me quote from the Independent Budget. I think many Members of the Senate know that the Independent Budget is the budget brought together by all of the major veterans groups, and this is what they say when they describe this process:

Disability compensation and dependency and indemnity compensation rates have historically been increased each year to keep these benefits even with the cost of living. However, as a temporary measure to reduce the budget deficit,—

A temporary measure.

Congress enacted legislation to require monthly payments, after adjustment for increases in the cost of living, to be rounded down to the nearest whole dollar amount.

And let's remind ourselves what kind of benefits we are talking about. Disability compensation benefits are benefits that veterans receive if they have a service-related disability and were discharged under other than dishonorable conditions.

Furthermore, this rounding down applies to what is known as the clothing allowance. When veterans have prosthetics or orthopedic appliances such as a wheelchair, they understandably have a high chance of wearing down or tearing clothing at a faster rate than the average person. In other words, you are in a wheelchair, it rubs, your clothing gets worn out. You get help with that. We are rounding down those checks.

This is not a complicated piece of legislation. This is legislation that says to people who have done as much as a human being can do for this country that we are no longer going to continue to nickel-and-dime you. I hope very much the Members of the Senate will join me and the American Legion, the Veterans of Foreign Wars, the Paralyzed Veterans of America, the Disabled American Veterans, and AMVETS in supporting this legislation.

I yield my time.

The ACTING PRESIDENT pro tempore. The Senator from Nevada is recognized.

Mr. ENSIGN. Mr. President, are we in morning business now?

The ACTING PRESIDENT pro tempore. The Senate is in morning business.

#### REAGAN'S ECONOMIC POLICY

Mr. ENSIGN. Mr. President, an interesting economic trend is sweeping through countries around the globe. It is one that started right here in the United States, and it would be wise for us to consider some of the amazing results that are being documented internationally.

More than 25 years ago, Ronald Reagan took the helm of an economy that was tanking quickly and bringing American families down with it. The economy was shrinking; inflation was in double digits; more than 7 million Americans were unemployed; and the prime interest rate was through the roof.

Ronald Reagan fought for an aggressive plan to rein in non-defense government spending, provide tax relief, and eliminate unnecessary government regulation. There were many critics who argued that Reagan's plan would create greater inflation. They cried that tax relief would be paid for out of entitlements and leave the elderly and needy worse off. However, John F. Kennedy's assertion that a rising tide lifts all boats was true.

As Reagan prepared to leave the presidency, spending was down, as were tax rates and inflation. Employment had climbed to record heights—there more jobs and better, higher paying jobs. Family income had been on the rise for 4 straight years. America's poor were able to climb out of poverty at the fastest rate in 10 years. It marked the longest economic peacetime expansion in history.

In his farewell address to the nation in 1989, Reagan stated: Common sense told us that when you put a big tax on something, the people will produce less of it. So, we cut the people's tax rates, and the people produced more than ever before. The economy bloomed like a plant that had been cut back and could now grow quicker and stronger.

Among the loudest critics of Reagan's philosophy of lower taxes and less government regulation were European countries that taxed high to offer more social services to their citizens.

The tide has changed all right. Countries around the world, including those in Europe, are racing to cut their taxes. France, Spain, Italy, Sweden, Russia, Germany, Poland, Ireland, Austria, Slovakia, Hungary, Malaysia, New Zealand, Singapore, Taiwan, Vietnam, and Hong Kong.

They are cutting business taxes or capital gains taxes or turning to a flat tax in the name of economic growth. A study of 86 countries last year by KPMG International showed that tax cuts attracted business investment with minimal loss of old revenue. And that loss was offset by new revenue from increased hiring and spending.

Does that sound familiar? It is the economic plan that in the 1980s helped raise our Nation out of one of our worst

economic situations and reach new, undiscovered heights. But instead of maintaining a tried and true economic path, the party in power is proposing to do just the opposite and raise taxes. The rest of the world is competing to lower their tax rates the fastest in order to attract businesses, jobs, investment, and wealth. But here, in the United States, Democrats want to spend more than \$1 billion of the Social Security surplus, increase the national debt by \$2 trillion, and raise taxes by an estimated \$900 billion—the largest tax hike ever. And their plans contain no proposals to cut or eliminate wasteful spending.

In a Nation where we have always thrived when given the opportunity to grow, the Democrats' plan just doesn't make sense. We need to return to the principles of Ronald Reagan—we need to trust the American people with their hard-earned money. Let them keep more of it so that they can provide for their families, save and invest for their futures, and maybe even take a chance on a business they have been dreaming about.

We also need to give businesses the tools to compete in this very global economy. When countries around the world are lowering their tax rates to attract businesses, it puts us in a difficult position. Companies flock to the best environment, so higher tax rates clearly put American businesses that want to grow here at a disadvantage. It also puts our workers at a disadvantage when competing against workers all over the world.

Taxing, spending and stifling opportunity have never been the answers to our economic woes. Presently, our economy is healthy and strong because of tax relief that the Republican Congress provided.

But that is the past. The question now becomes, what are we going to do today? The corporate income tax rate in America is the second highest in the industrialized world. Instead of looking at ways to raise taxes, I believe this Congress should be looking at ways to make us more competitive by lowering taxes. That is the big challenge that is before us today: to keep the economy strong, to provide better-paying jobs to America. Do we raise taxes, or do we keep taxes low? Do we try to lower those taxes that are too high?

I believe the answer is simple. It has been proven by history. It has been proven by John F. Kennedy and has been proven by Ronald Reagan and has been proven by George W. Bush. We need to take those lessons of history, learn from them, and expand our economic opportunities, the opportunities for jobs in America.

I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Missouri is recognized.

#### IRAQ

Mr. BOND. Mr. President, as we approach the sixth anniversary of September 11, 2001, we are reminded of the consequences of ignoring the threat al-Qaida and other "mufsidoon" terrorists pose to our Nation. Al-Qaida and radical extremists declared war, or "Hirabah," on this Nation in the early 1990s, and not until 2001 did we finally take that threat seriously. While some in our own country refuse to believe this reality, that terrorists—Osama bin Laden, Ayman al Zawahirri—agree that Iraq is the central front in the war on terror, our entire intelligence community testified in open session before the Senate Intelligence Committee last January that to retreat from Iraq prematurely on a political timetable would invite disaster. They testified that a precipitous withdrawal of American forces would lead to chaos, regional sectarian conflict, Shias and Sunnis killing each other. It would create a safe haven from which al-Qaida could launch further and much more robust attacks on America, and it could lead to the possible deployment of troops, this time not to a fledgling democracy but to prevent the spread of a radical Islamic Caliphate, with a capital in Baghdad and borders reaching from Spain to Indonesia. A precipitous withdrawal would also send a message to the enemies of freedom all over the world that the American people lack the resolve to win; that while our brave military cannot be defeated, politicians in Washington can; that when the going gets tough, America gets going—home.

Next week, General Petraeus will deliver a progress report on the new strategy in Iraq. I expect this report to show that finally we are seeing real progress in the security situation in several key areas. This issue should not be a political one, but unfortunately there are those who are politicizing our fight there. This battle is too important to be used by those who want to declare defeat in Iraq for their own short-term political gains in 2008, claims such as, "the war is lost," and claims that the success of the surge "misses the point" are troubling at best and dangerous at the worst.

Sadly, there are some in this body who are vested politically in defeat. I find it disappointing that some in Congress would now say they will refuse even to believe General Petraeus, despite the fact Democrats and Republicans unanimously approved his appointment in February.

General Petraeus takes his responsibility for our troops on the front line seriously. He is highly respected, has an outstanding military career, and should be listened to. I am confident he will deliver a report based on facts on the ground and not political conditions at home.

I hope more of my colleagues will listen to our military leaders when they

deliver Iraq's progress report. The worst case scenario would be for a majority in Congress to ignore our military leaders and continue to demand timetables, withdrawal dates, and attempts to control troop movements. Military decisions must be made by our military commanders on the ground, not micromanaged by Congress in our wonderful air-conditioned hall, thousands of miles away.

We have seen what has happened in the past when politicians have tried to run a war—from Vietnam to the Iranian hostage crisis.

On the political front, I agree that Prime Minister Maliki is not getting the job done, at least not getting the job done on the timetable that we have artificially set, but that much more work needs to be done. However, as we have seen for months now, progress is occurring from the bottom up at the local level. Our military, our leaders, and our troops in the field tell us that they are being successful. They are making progress. This is no time to quit.

The Al Anbar Province, where I and several Intelligence Committee members visited a few months ago, has been demonstrating tremendous signs of progress, even back then. This was the area controlled by al-Qaida just a year ago, where al-Qaida said they were going to establish the headquarters of their evil empire, the Caliphate.

In fact, today, General Jim Jones will be releasing his report that reached the same conclusion I did after my visit. You saw different headlines in the paper today about that report—not surprising. They wanted to focus on other sites. But today's Washington Post reported:

U.S. and Iraqi alliances with Sunni tribal forces in Anbar province have produced "real and encouraging" military progress and intelligence cooperation, and there are promising signs they can be replicated elsewhere.

It is here, where local tribal leaders and sheiks are cooperating with American and Iraqi Army commanders to take their neighborhoods back from al-Qaida. As a result, we have seen a decrease in sectarian violence, an increase in weapons cache discoveries, and some relative stability.

This is a classic example of how General Petraeus's counterinsurgency strategy, or COIN strategy, is working.

We should have had this policy 2 or 3 years ago. But General Petraeus has written a book, the Army and Marine field manual. When he talks about dealing with the counterinsurgency, you go in, you clear, you hold, you work with local forces, and you help them rebuild. Show them that there is progress that can come when they cooperate with those of us who are trying to prevent violence and terrorism from taking over their country.

When we were there, the marines in Ramadi had just finished rebuilding

the Blue Mosque, the sacred point for Sunnis in Al Anbar, and they are using that. We are working with them.

Our military is beginning to replicate these successful lessons in other parts of Iraq. Sure progress is slow, but progress is real. With a new counterinsurgency strategy in place, our military shows the momentum going our way, and with this momentum it is clearly the wrong time to cut the legs out from under them with a new strategy. We are witnessing the increasing likelihood that our troops can find success and return home victorious. Even previous critics such as the Brookings Institution's O'Hanlon and Pollack, writing in the *New York Times*, said this is "a war we just might win." But let me be very clear about one thing.

Our U.S. national security interest is seeing relative peace and stability established and maintained in Iraq for the short and intermediate term because only by assuring that stability, and our coalition forces working with Iraqi security forces, can we ensure we will avoid the genocide among Shias and Sunni, the opening of Iraq to a safe haven for al-Qaida and its related terrorist elements, and the likelihood of a regionwide sectarian war, bringing in other countries in the region, creating havoc, chaos, threatening Israel, cutting off oil supplies, and having an international crisis.

Long term, we have an interest in seeing real reconciliation and political accommodation accomplished by the elected officials of the Iraqi Government. Iraqis are going to have to make those decisions for themselves—who does it and how they do it—but we have to realize that before you can have political compromise and success, you have to have stability.

Secondly, political reconciliation takes time. It took a long time to put the United States of America together. If you read, as I hope you have, the book about Lincoln's Presidency, "A Team of Rivals," you see even in 1860–1864, we were still fighting those battles in a war at the same time, but Abraham Lincoln persevered and we came through.

So not only as a policymaker but as a father concerned about our future generations, I understand the tremendous sacrifice our troops have made in support of a policy in Iraq. Our troops on the ground have told me, in many different ways, they understand they are making progress. They understand they are making these sacrifices; they are willing to do this for the good of our country. One particular quote sticks in my mind when they were first told about the possibility that Congress would set arbitrary time limits for withdrawal. Their response was: We have made far too many contributions and too many sacrifices to see it all be for naught.

This coming from troops on the ground who have seen their colleagues

shot up and sent the belongings of lost comrades back home. They made a contribution to the peace and security of the United States, and they do not want us pulling the rug out from under them.

Let's remain committed to seeing the job done to protect this country from the radical and extremist attacks of al-Qaida and others. Our Nation's security, our credibility in the world, the freedom of millions of Iraqis and many other people threatened by this kind of terrorist attempt to establish a caliphate are depending upon us.

I urge my colleagues to listen carefully and accept the recommendations of General Petraeus and Ambassador Crocker, two men of unquestioned integrity who will be presenting the situation on the ground, not as we view it on TV, not as some mischaracterize it but from the people who have the responsibility for our missions, our vitally important missions, important not only for Iraq and the Middle East but to our own national security.

I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Florida.

Mr. MARTINEZ. Mr. President, I wish to follow on my distinguished colleague's remarks regarding the situation in Iraq.

I had the opportunity to visit there a week ago today. I went to Iraq because I wanted to see for myself, on the ground, the conditions there in advance of General Petraeus's and Ambassador Crocker's report. I am happy to report I believe what I saw was significant military progress.

My first stop on the visit was in Tikrit. I got a full briefing there of the conditions in this area, which was Saddam Hussein's birthplace, a place that was well known as a place of a lot of al-Qaida and Sunni insurgent activity.

This area was under control. This area was moving in the right direction. Significant progress has been made in pacifying and bringing Tikrit to a better situation.

I had a very interesting visit then to Patrol Base Murray. Patrol Base Murray is about 12 to 14 kilometers south of Baghdad by the Tigris River. It is an area that was totally controlled by al-Qaida a few weeks ago. Our brave men and women in uniform moved in as the last brigade of the surge. See, the surge began in the middle of February, I guess, but it did not conclude until the last brigade reported for duty, and that was in early June, late May. This brigade, the Stryker force, moved into this area under very difficult circumstances, and they have had a battle on their hands. But their commanders reported to us that under the most difficult of circumstances, they have made incredible progress, and that area is beginning to turn and turn dramatically. They are working with the locals. I spoke with an Iraqi gentleman

who is cooperating and working with our forces there in trying to bring a normalcy of life to people who live in this part of Iraq and is making progress. It is working not without some losses, not without the grief of losing one of our valued soldiers and many casualties, but at the same time progress has been made.

Under the most difficult of circumstances and intense heat, their morale is incredibly high. The fact is that by all measures, this is a successful outcome to this particular aspect of our surge. The surge is doing precisely what it was intended to do, to clear and sustain and work with the locals as partners. All of those things seem to be working as intended, as General Petraeus laid out.

I had the opportunity to spend some time with General Petraeus and Ambassador Crocker to hear their assessment of the situation and hear some indication of what their report might yield. While we certainly need to allow them to speak for themselves when they come, I did get the definitive impression that the metric they utilized to sense and see whether, in fact, progress is being made, all seem to be moving in the right direction—not evenly, not without setbacks, but certainly significant progress is being made.

The strategy has shifted dramatically. It so happened that as we were shifting our strategy, al-Qaida and their excesses had been more than the local Iraqi communities could stand, and so we have had a confluence of interests, as many Iraqi leaders and tribal leaders and provincial leaders have turned against al-Qaida, understanding the way of al-Qaida is not the way that would be best for the Iraqi people. So this is a good confluence. This confluence has brought about the kind of incredible results the Senator from Missouri was speaking of in Al Anbar Province. So I believe a political reconciliation is ultimately the only way in which this will be a successful outcome. But the conditions on the ground are beginning to be such so as to allow the kind of a peaceful country to then begin the difficult process of political reconciliation.

There is no question that the Maliki Government has not delivered as hoped, but at the same time, some hopeful signs are beginning to emerge. There is no question the political progress lags behind the military progress. But I would expect it always would be so. The reason the military surge went ahead is so there could be the conditions for political progress.

Over the last several weeks, there have been meetings that have resulted in the beginnings of what I believe to be the political accommodations that need to take place. I think particularly important are the deBaathification law and also the law that would allow for

local and provincial elections. These will go a long way toward setting the stage for the kind of political reconciliation that ultimately will make Iraq a peaceful country.

I wish to touch a moment on the report by General Jones on the conditions of the Iraqi military. I got a very positive assessment from General Petraeus. Their casualty rate is 3 to 1 to ours. They are taking the fight to the enemy, and they apparently are conducting themselves in stellar fashion.

However, they do need our help and will continue to need our help. I think it is important we note, as General Jones reports, that while he sees progress by the Iraqi military, surely they are going to be needing our help in logistics and air cover and things such as that for some time to come.

There is a big difference between them taking the brunt of the fight, which I think they are poised to do in the months to come, and still continuing to need the kind of backup and support that undoubtedly will take longer for them to build. It is a big difference for our military to be assisting in logistics than it is to be at the front of the battlefield. I think the Iraqis might be in a position to do so. I do not think there is any question that our goal is a successful Iraq, an Iraq that will not be a safe haven for al-Qaida, nor will it give Iran the kind of political control over this country that would be cataclysmic to the security and stability of the region. That is our goal.

As a result of that goal being achieved, then we will be able to withdraw our troops. But the goal ought to not be troop withdrawal at all costs. That would be a mistake for our country. It would be a mistake for the region. I believe that while progress is difficult and the sacrifices are great, that enough progress is being made for us to understand the way forward is a way of continuing involvement there until such time as Iraq has reached the point of stability that they can govern themselves and also provide for their own security.

I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Colorado.

#### AMENDMENT NO. 2622

Mr. ALLARD. Mr. President, I rise to speak on amendment No. 2622, which the Senate will be voting on later today offered by Senator SALAZAR.

Mr. President, I regret that I must rise to oppose this amendment from my friend and colleague from Colorado. But this issue is of too great importance to the men and women who are fighting for our freedoms around the world.

My colleague has characterized this as an Army versus the ranchers and

farmers issue. I do not think this is our fighting men in the military versus farmers and ranchers, and here is why. Because I believe there are willing sellers and willing buyers in this particular instance. Private property owners, I have been told, approached the Army and said: Look, we have some land available we want you to consider in your plans to expand a needed training area, for the Army to consider looking at dealing with us and selling that land.

So I think this particular proposal does not need to be an Army versus farmers and ranchers. I think this can be worked out with deliberation and thought during this process. Two years ago, the entire Colorado congressional delegation made a successful argument to the BRAC Commission to keep Fort Carson Army Base in Colorado Springs open. We made a commitment that if the Army kept Fort Carson open and even added soldiers, we would make sure our soldiers stationed there would be provided with adequate training to do their job.

The Army kept Fort Carson open and restationed two new brigades, totalling more than 10,000 new soldiers, to the mountain post due to the commitment made by the entire Colorado delegation.

It would be hypocritical for us as a delegation to now tell the Army: We want those new soldiers, and we want the economic benefit from those new soldiers, but we are unwilling to do what is required of us as a State to ensure that our men and women stationed at Fort Carson are provided with adequate training.

This amendment is a horrible precedent that will impact more than Fort Carson. It is a national security issue at a time when our Nation is engaged in armed conflict. Currently, the Army has a backlog of 2 million acres needed for training. The shortfall is expected to increase to 5 million acres by 2011, according to the Department of the Army's response to the National Defense Authorization Act of 2007, which is available for perusal by my colleagues.

This issue could be reaching your State. Congress should be working with the Pentagon to address this serious backlog that is hindering the Army's ability to provide adequate training our soldiers need and deserve.

I ask unanimous consent to have printed in the RECORD the letter of opposition to the Salazar amendment from the Secretary of Army, Pete Geren.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

(See exhibit 1.)

Mr. ALLARD. According to the Army, the Salazar amendment is too restrictive. It prevents them from doing anything on Pinon Canyon to

solve even their differences with the farmers and ranchers, including photocopying handouts or maps to the citizens with questions, holding community meetings to find common ground, and even doing a required environmental impact statement.

Senator SALAZAR and I have offered amendments to last year's and this year's Defense authorization bill to address many of the valid issues raised by concerned citizens and elected officials whose communities are affected by the proposed expansion of Pinon Canyon, the need for any expansion of Pinon Canyon by the Army, and the economic and environmental impact to southeastern Colorado. I agree with my colleague that the Army needs to answer questions. I agree we need to ensure the residents and communities impacted by any expansion are part of the process and their concerns are addressed. I believe this amendment would not accomplish those goals but, rather, actually keep us from getting needed answers to which they are entitled. Where we disagree is on the approach. This amendment will have long-term unintended consequences we could regret. I ask my colleagues to consider those consequences before they vote.

I ask my colleagues to vote no on the Salazar amendment.

#### EXHIBIT 1

SECRETARY OF THE ARMY,

Washington, DC, September 6, 2007.

Senator JACK REED,

Acting Chairman, Senate Committee on Appropriations, Subcommittee on Military Construction, and Veterans' Affairs, Washington, DC.

Senator KAY BAILEY HUTCHISON,

Ranking Member, Senate Committee on Appropriations, Subcommittee on Military Construction, and Veteran's Affairs, Washington, DC.

DEAR MR. CHAIRMAN AND SENATOR HUTCHISON: I am writing to express the Army's views regarding the Piñon Canyon Maneuver Site (PCMS) in Colorado. The Army wishes to expand the PCMS in order to provide our Soldiers with the best, most realistic, and doctrinally sound training possible.

The Army's need for U.S.-based training and maneuver space will increase significantly as a result of the planned return of approximately 70,000 troops from overseas bases. These Soldiers previously conducted much of their training and achieved their readiness standards by using overseas training and maneuver space; the same requirements are now being shifted onto an existing U.S. installation footprint. Adding an increased requirement to a finite amount of training space can be partially managed with work-arounds, but there are limits. At some point, training can become degraded in quality and unrealistic. Moreover, the land itself must also recover from intense training exercises. Adding more training exercises to the same plot of land can pose environmental risks.

In addition, changes to technology and the organization of our units requires each Brigade Combat Team (BCT) to be more agile, be more readily deployable, and be able to secure significantly more territory than

their Cold-War era counterparts. To properly train our BCTs, they need to meet higher home-station readiness levels than ever before. To attain this readiness, they need adequate space to maneuver under realistic conditions. Shipping units elsewhere is not an acceptable substitute for home-station training because it would take valuable time from Soldiers away from their Families—Soldiers and Families are already bearing tough sacrifices on behalf of the nation.

The Army has a growing training land shortfall that will reach 5 million acres across the entire country by 2011. Fort Carson is not the only base with projected training land shortfalls, but not all bases have an opportunity to expand to remedy to the problem. The Army has the ability to address some of the overall training land shortfall by acquiring land at PCMS. If the Army is legislatively prevented from expanding PCMS, it will harm the Army's ability to provide necessary and realistic training to units stationed at Fort Carson, as well as Active, Reserve, and Guard units training there.

The Army firmly opposes legislation to limit the Army's proposed expansion of PCMS. Indeed, the Army may need to expand other installations around the country, and such legislation could create a dangerous precedent that the Army will forever be locked into its current training and maneuver space footprint regardless of any future changes to organization, technology, doctrine, or threats.

Thank you for your consideration of the Army's views as you complete your work on S. 1645.

Sincerely,

PETE GEREN.

The PRESIDING OFFICER (Mr. PRYOR). The Senator from Colorado.

Mr. SALAZAR. What is the pending business and the amount of time?

The PRESIDING OFFICER. The Senate is still in a period of morning business, and the majority controls 5 minutes.

Mr. SALAZAR. Mr. President, I ask unanimous consent for up to 2 minutes of that time, followed by Senator BROWN for the remainder.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. ALLARD. Mr. President, I want to make sure we don't have Republican colleagues who have a need to speak further in morning business.

The PRESIDING OFFICER. The Republican side has 40 seconds remaining in their allotted time.

Mr. ALLARD. Very good. I have no objection.

The PRESIDING OFFICER. The Senator from Colorado.

Mr. SALAZAR. Mr. President, I thank my friend from Colorado for his views on this amendment. I also thank him for the work we do together in support of our military installations which we consider to be part of the crown jewel of the Nation's defense and homeland security, and we often work on those matters together.

I will take exception with respect to a characterization concerning my amendment in that there is some inconsistency between what we did in the

2005 BRAC recommendations, which we all supported, and this particular amendment.

The fact is, the BRAC, in its findings, said we would move the additional brigades into Fort Carson, that there was sufficient capacity to provide all the training that was required there at Fort Carson, and that is because Fort Carson has over 100,000 acres on its own site and 235,000 acres of additional land. Now the Army wants to acquire land that is going to make the Army's holdings at Piñon Canyon greater than the size of the entire State of Rhode Island. My question is, What has changed from January of 2005 until today? What has changed is that all of a sudden the Army has decided that it needs all this additional land.

I go back to my initial argument, which is, if we care about private property rights, if we care about the ranchers in southeast Colorado, if we care about national security and making sure we are investing taxpayer dollars wisely, then it is important we do a timeout, which is all that my amendment does.

I urge my Republican and Democratic colleagues to support my amendment.

The PRESIDING OFFICER. The Senator from Ohio.

#### VA OUTSOURCING

Mr. BROWN. I thank the Chair.

Mr. President, the amendment I will be calling up later this morning does not change current law. It simply reminds the Veterans' Administration to abide by current law. All Federal agencies are bound by certain rules when they outsource jobs. While the Department of Defense has its own set of rules, every other Federal agency, including the Veterans' Administration, is required to take the same straightforward steps to ensure that when outsourcing occurs, which sometimes it needs to, it actually improves upon the status quo, not outsourcing for the sake of outsourcing or to feed private contractors but outsourcing to serve taxpayers and, in the case of the VA, veterans better. If any Federal agency should be required to show a good reason before displacing Government workers, it should be the Veterans' Administration. That is because so many VA employees are actually veterans themselves. Arbitrarily firing veterans is not only wrong, it is shortsighted. The obstacles to employment are steep enough for veterans in too many cases without throwing unjustifiable outsourcing into the mix.

Even if we put that aside, taxpayers are not well served when Government contracts are handed out without regard to the costs or benefits that result. That is one of the many lessons we should have learned from Katrina. It is a lesson we are learning over and

over from Iraq. These lessons don't seem to be sinking in with the administration. The VA is firing many of its blue-collar workers and replacing them with private contractors without going through the competition process that Congress has called for again and again. It is bad enough that the VA is moving forward without actually figuring out what is in the best interest of taxpayers. Sometimes outsourcing jobs makes sense. More often than not, as we have found, it doesn't. But that question should be asked before any outsourcing is done in every single case.

Making matters worse, four-fifths of the blue-color jobs targeted for outsourcing were held by veterans. So the Veterans' Administration is outsourcing Government jobs held by veterans to go to private contractors without proving that it is actually saving money. This is more than a paycheck or a path to independence. Sidestepping the rules to eliminate their jobs is bad business and bad policy.

I urge my colleagues to support the amendment.

#### CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

#### MILITARY CONSTRUCTION AND VETERANS AFFAIRS APPROPRIATIONS ACT, 2008

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of H.R. 2642, which the clerk will report.

The assistant legislative clerk read as follows:

A bill (H.R. 2642) making appropriations for military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2008, and for other purposes.

The PRESIDING OFFICER. The Senator from Kentucky.

AMENDMENT NO. 2687

Mr. BUNNING. Mr. President, I rise to express my strong opposition to the Coleman amendment No. 2687. The amendment requires the use of emergency Federal funds paid by taxpayers from every State for security at the 2008 Presidential political party conventions in Minneapolis and Denver. If the amendment passes, both the Republican and Democratic political party conventions will each receive \$50 million additional in Federal taxpayer dollars for State and local law enforcement costs associated with hosting the conventions. The \$50 million for the Minneapolis convention is on top of the \$12.5 million in Federal funds the State also will receive in the current version of the Commerce-Justice-State appropriations bill. This is all on top of \$70

million each party receives to host their conventions and run their political campaigns.

Spending an additional \$100 million in taxpayer funds for political conventions in Minneapolis and Denver is pretty outrageous to me. States that bid to host political conventions know that winning the bid also means a high cost for security comes with it. Sure, the cost of security after September 11 has gone up, but States and cities that bid on the 2008 conventions knew that burden at the get-go.

Plus, the States will receive an enormous benefit from hosting the conventions. I have not heard one person say that the States or cities hosting the conventions will go bankrupt from holding them. One estimate shows that Minneapolis will receive more than \$150 million in benefits from hosting the convention. Denver will likely receive a similar financial benefit. The millions of dollars in benefits is the main reason cities bid to host conventions in the first place. That is why every 4 years many cities bid to host each of the conventions. This windfall comes from thousands of people staying at the hotels, eating at the restaurants, and shopping in the stores in Denver and Minneapolis. That will result in a lot of sales tax revenue and hotel tax revenue that will stay in each of those cities and States.

Paying for security definitely should not put States in the red. It is definitely not an unfunded mandate on the States or cities by the Federal Government. So if the States are receiving this huge benefit, why are taxpayers footing over \$100 million additional in Federal funding for these political conventions? And how did we determine that figure of \$50 million that was needed for each of these cities and States? Was this thoroughly researched? By whom? And what will the actual need be for Minneapolis? What will it be for Denver? Why has no Member of this body made this case?

At the 2004 convention in New York City that I attended, they spent about \$58 million in security. Will Minneapolis and Denver, which are not as big as New York and not a major port city, need the same amount of funding? It seems we are just throwing taxpayer money needlessly around without seriously looking at the situation.

The legislation before us today provides over \$109 billion for veterans and military construction projects all across the Nation. This legislation is supposed to help support our troops who are risking their lives overseas and to help the veteran men and women who so bravely fought for our country. With this in mind, I ask, why are we funding political conventions in this VA-Military Construction appropriations bill? What do political conventions have to do with the military? This is a combination of oil and water,

and the Coleman amendment is trying to put them together. It doesn't mix.

I also have extreme concerns with the use of emergency Federal spending to pay for political party conventions—emergency Federal spending. This is just a budget gimmick to get around the need to offset the funds. I keep saying this over and over, but emergency spending should only be for just that—emergencies. Usually emergency funding goes to things such as the Iraq war, the Afghanistan war, or victims of Hurricane Katrina, and other major disasters that occur in the United States. It should not go toward nonemergency funding such as the conventions. Come on. Everybody knew, once the winning conventions city and State bids were announced, that security would have to be somehow funded. Holding conventions takes advance planning from States and cities and their political parties. All this does not add up to an emergency situation requiring emergency Federal funding.

The fiscal year 2008 budget resolution allows for a point of order against amendments such as this that are not true emergency spending. It sets criteria for emergency spending which I do not think this amendment meets. Emergency spending must be only used for essential, sudden, and urgent matters that are unforeseen and not permanent. By my calculations, this amendment meets only one of those requirements, and none of the four other requirements. Because I think the overwhelming majority of the Senate will vote for this amendment, I will not raise the point of order against it.

I have been to every Republican convention since 1980. I want to make it clear I think security is as important for the Republican and Democratic conventions, but my objections to this amendment concern who should foot the bill for the security. I believe those States and cities hosting the conventions should provide that funding. That means those planning the conventions and those benefiting from the conventions in Denver and Minneapolis should pick up the security tab, not Federal taxpayers across the country.

For all these reasons, I oppose the Coleman amendment and urge my colleagues to do the same. This amendment will pass, but we need to reevaluate how we finance political conventions in the future. When cities make bids to host these conventions, they should also make preparations to pay for security and include this information in their bids.

This emergency funding method, using Federal taxpayers' dollars for political conventions, is not in the best interest or the best way to proceed, and that is why I oppose this amendment. If we think about this, this is the way the old Soviet Union used to fund their conventions, which were phony. But the state paid for the whole thing.

I do not think we should have the same thing happening here in the United States of America.

Mr. President, I reserve the remainder of my time.

Will the Chair state how much time I have left?

The PRESIDING OFFICER. The Senator has 18 minutes.

Mr. BUNNING. Eighteen minutes. Mr. President, I will allow the Senator from Minnesota to use 5 of those minutes.

The PRESIDING OFFICER. The Senator from Minnesota is recognized for 5 minutes.

Mr. COLEMAN. Mr. President, I thank my colleague, my friend from Kentucky.

I want to respond to a couple of concerns he raised.

First, I am in total accord with my friend that we need to reevaluate how we fund conventions in the future. There is absolutely no question about that. In a post-9/11 world, these conventions are targets for terrorism. These conventions, by the way, are designated as national special security events, which means the Federal Government actually has overall responsibility for the security, through the Department of Homeland Security, Secret Service. They then direct the folks at the local level. But we need to figure out, in the future when these conventions are bid for: How are we going to pay for security?

In this case, there are three things that should be responded to. First, there are appropriations in some other bills, but the total sought here is \$100 million, and that anything else in any other bill will not be pursued, will be dropped. So the figure—and I think we should be in agreement on that—is \$100 million, which is what it was in New York and Boston; but we are 4 years later, \$50 million for each of the cities.

I should also note all funds will be audited. That has not been the case in the past. All funds will be audited. We will find out. I think we need to do that for the future to know what are the security needs, and, again, to make sure—I have been very insistent to ensure—we have an auditing mechanism which we have not had in place before.

Third, it is an emergency because the planning for security has to begin now. We have not dealt with it up to this point in time. I would note that the city of St. Paul—and I was the mayor of St. Paul—I believe their entire budget is \$500 million. Their overall budget for police in the course of a year—law enforcement—I think is about \$68 million.

Cities do not have the capacity to meet the security needs that are being imposed on them by the Federal Government, by the Federal authorities. Where I disagree with my friend is, I see this as an unfunded mandate. The Department of Homeland Security or

the Secret Service tell local law enforcement: You have to do A, B, C, or D, and that is the Federal Government telling folks at the local level to do something without giving them the resources. Those are unfunded mandates.

We live in a world where conventions are natural targets for those who wish to do us harm. As we saw in Germany, the threats are very real. We have a situation where security is the first responsibility of Government. That is what this is about. It is about security. It is the primary responsibility of Government. National conventions are events that if we are going to continue to have them—and I think we should have them; we could do away with them, if that is what some are suggesting, and I don't think they are—but if we are, we have to have security at a level that ensures those who are there—the President will be there, elected officials, citizens, and they are targets.

They have been designated national special security events and, therefore, we have to fund them. This will fund the conventions. I will work with my friend from Kentucky as we work forward in the future to make sure we address up front the cost of security. But it is not reasonable to argue the city of Denver or the cities of St. Paul-Minneapolis would have the capacity to institute the security they are required to do. So we stepped forward at the first post-9/11 convention in New York. We had security there. The Federal Government played a role. We will continue to play a role in the future. It is the right thing to do. I think it is the responsibility of Government.

Again, as a former local elected official, were I sitting in the mayor's office, there is no doubt I would be saying, yes, we have this opportunity, but we need to make sure, in the end, it can be funded. This is clearly a Federal responsibility. The States and cities will do their part, but we have a part to play also.

With that, Mr. President, I thank my colleague from Kentucky and yield the floor.

The PRESIDING OFFICER. The Senator from Kentucky.

Mr. BUNNING. Mr. President, I wish to respond to my friend from Minnesota.

First of all, it was only \$25 million put in the New York security bill for the 2004 convention in New York, which I attended. My concern and my wonder is: Why did Minneapolis-St. Paul in Minnesota, bid at all for the convention, or Denver, CO? Why did they bid? Did they bid to lose money? Did they bid to attract people into their States so they could make money on the conventions?

I was on the Republican National Committee for 8 years and was involved in three national conventions. We went to Detroit, Dallas, and New

Orleans. All of those cities were pre-9/11, but all of those cities were responsible for the security.

Now, after 9/11, the people who are bidding—and there were more than just those two cities bidding. In fact, there were five that were narrowed down to three, and, finally, Minneapolis-St. Paul was chosen by the Republicans. The same thing occurred on the Democratic side, where there were five, and then down to three, and then down to one in Denver, CO.

Now, they knew there was going to be a cost for security after 9/11. They had to build that security cost into their bid for the convention. If they did not do that, they were poor planners. The mandates that come from the Federal Government were known prior to the bids being made because we had already experienced a New York convention which was held in a much bigger city with many more ports and many more people and many more police than there are now in Minneapolis-St. Paul or Denver, CO.

So it does not wash, the fact that this is an unfunded mandate from the Federal Government, because all of these cities that bid knew there were going to be additional costs for security if they were successful in hosting the convention.

The way it is done with emergency spending is a farce. We do this when we cannot pay for it in the normal budgeted manner. It is a gimmick used in budgeting when you do not want to pay for something in the year that you spend the money. I am shocked this is going to pass by the margin it will pass. I sincerely believe we need our conventions and we need to nominate whomever we nominate for President and Vice President on both the Democratic and Republican side, but I almost am at a loss for words we would use emergency spending for the conventions and for something that should have been planned for by the cities and States that are going to host the current conventions in 2008.

Mr. President, I yield back the remainder of my time, and seeing no one seeking recognition, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. COLEMAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. BROWN). Without objection, it is so ordered.

AMENDMENT NO. 2687

Mr. COLEMAN. I call up my amendment No. 2687. It should be at the desk.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Minnesota [Mr. COLEMAN] proposes an amendment numbered 2687.

The amendment is as follows:

(Purpose: To provide funding for security associated with the national party conventions)

At the end of the bill, add the following:

SEC. \_\_\_\_ For an additional amount \$100,000,000, with \$50,000,000 each to the Cities of Denver, Colorado, and St. Paul, Minnesota, shall be available to the Department of Homeland Security for State and local law enforcement entities for security and related costs, including overtime, associated with the Democratic National Convention and Republican National Convention in 2008. The Department of Homeland Security shall provide for an audit of all amounts made available under this section, including expenditures by State and local law enforcement entities. Amounts provided by this section are designated as an emergency requirement pursuant to section 204 of S. Con. Res. 21 (110th Congress).

Mrs. HUTCHISON. Mr. President, would the Senator yield for a unanimous consent request?

Mr. COLEMAN. Mr. President, I yield the floor.

Mrs. HUTCHISON. Let me suggest the absence of a quorum before I do that, just to inform the other side, and then we can proceed.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mrs. HUTCHISON. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. HUTCHISON. Mr. President, I ask unanimous consent to withdraw amendment No. 2666 by Senator MCCONNELL.

The PRESIDING OFFICER. The amendment has not actually been proposed.

Mrs. HUTCHISON. The amendment was on the unanimous consent request list last night.

The PRESIDING OFFICER. Without objection, the order will be so modified.

Mrs. HUTCHISON. I do want to say in regard to amendment No. 2666, the McConnell amendment, which if it has not been formally proposed, I want to say it is regarding the Chemical Demilitarization Program that is in the Department of Defense. I just want to assure the Senator from Kentucky that this committee will work with the Armed Services Committee to ensure that the program stays on schedule. It is a very important program. The Department of Defense does want to continue the program, and we will work with the Armed Services Committee to assure that.

I would certainly ask the chairman of the committee if that is his wish as well.

The PRESIDING OFFICER. The senior Senator from Rhode Island is recognized.

Mr. REED. Mr. President, Senator MCCONNELL is proposing additional resources for the Bluegrass chemical demilitarization facility. It is a very important project. It is one we funded already in the bill. I can assure the Senator from Texas that I will work with my colleagues on the House Armed Services Committee to allow additional resources going forward, perhaps through reprogramming, so that we can achieve Senator MCCONNELL's goal, which is to as quickly as possible put this facility into operation to begin to eliminate some of these chemical weapons we have had in our inventory for many years.

Mrs. HUTCHISON. I thank the chairman of the subcommittee, and I appreciate very much his cooperation. I agree with him completely and with the Senator from Kentucky that we need to continue this program, and we will all work together to assure that the funding is there.

Mr. President, let me just ask a parliamentary inquiry now. We had told our colleagues we would start voting at 11 o'clock, and I was just going to ask the status of that information.

The PRESIDING OFFICER. Senator COLEMAN and Senator BUNNING will divide 2 minutes on the Coleman amendment prior to the vote. We then will begin the first vote.

Mrs. HUTCHISON. And have the yeas and nays been called for?

The PRESIDING OFFICER. They have not.

Mrs. HUTCHISON. Mr. President, I ask for the yeas and nays on amendment No. 2687.

The PRESIDING OFFICER. Is there a sufficient second? There is a sufficient second.

Under the previous order, there will now be 2 minutes of debate equally divided prior to a vote to be taken in relation to amendment No. 2687 offered by the Senator from Minnesota.

The senior Senator from Minnesota is recognized.

Mr. COLEMAN. Mr. President, parliamentary inquiry before my time begins: Has the amendment been called up and read?

The PRESIDING OFFICER. The amendment has been called up, and it has been read. The Senator may proceed.

Mr. COLEMAN. Mr. President, first, two points of clarification.

Both New York and Boston received \$50 million each. There were apparently two separate appropriations, but they each received \$50 million, and that is what Denver and St. Paul-Minneapolis are seeking here.

The second point I wish to tell my colleagues is that all funds in here will be ordered. There is a specific ordering provision in this amendment that has not been in previous amendments or previous funding of conventions.

Third, the Department of Homeland Security has designated these conven-

tions as national special security events. As such, the Secret Service will be directing the local units of government regarding security needs. Without Federal assistance, the security costs associated with these events are essentially unfunded mandates.

I urge my colleagues to ask themselves what are the consequences of not providing this critical emergency funding. The planning has to start now. We all know security risks are real. Look at what happened in Germany yesterday. It is our responsibility as Senators to make sure local law enforcement offices that will be working tirelessly to protect these events have the resources they need. Security is the first responsibility of Government. This funding is for security. Frankly, I wouldn't want to be standing on the Senate floor a year from now saying I wish we had done more.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. COLEMAN. Thank you, Mr. President.

The PRESIDING OFFICER. The Senator from Kentucky is recognized for 1 minute.

Mr. BUNNING. Mr. President, it is as though we didn't know 9/11 occurred, that the security risk for a convention in 2004 and 2008 would not be planned for in the bid by the hosting cities. Then for the Federal Government to step in and use emergency funding as a tool, a budget gimmick tool to fund this \$50 million extra because Minneapolis-St. Paul and Denver didn't plan well for their conventions—I don't think it is the responsibility of the Federal Government to budget this as an emergency spending bill, so I urge the defeat of the Coleman amendment.

The PRESIDING OFFICER. The Senator's time has expired. All time has expired.

The yeas and nays have been ordered.

The question is on agreeing to the amendment.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Massachusetts (Mr. KERRY), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

I also announce that the Senator from New Mexico (Mr. BINGAMAN) is absent attending a funeral.

I further announce that, if present and voting, the Senator from Massachusetts (Mr. KERRY) would vote "yea."

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG), the Senator from New Mexico (Mr. DOMENICI), and the Senator from Virginia (Mr. WARNER).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 76, nays 15, as follows:

[Rollcall Vote No. 313 Leg.]

YEAS—76

Akaka	Durbin	Murkowski
Alexander	Ensign	Murray
Allard	Feinstein	Nelson (FL)
Baucus	Graham	Nelson (NE)
Bayh	Gregg	Pryor
Bennett	Hatch	Reed
Bond	Hutchison	Reid
Boxer	Inouye	Roberts
Brown	Isakson	Rockefeller
Burr	Johnson	Salazar
Byrd	Kennedy	Sanders
Cantwell	Klobuchar	Schumer
Cardin	Kohl	Shelby
Carper	Kyl	Smith
Casey	Landrieu	Snowe
Chambliss	Lautenberg	Specter
Clinton	Leahy	Stabenow
Cochran	Levin	Stevens
Coleman	Lieberman	Sununu
Collins	Lott	Tester
Conrad	Lugar	Vitter
Corker	Martinez	Webb
Cornyn	McCain	Whitehouse
Crapo	McConnell	Wyden
Dole	Menendez	
Dorgan	Mikulski	

NAYS—15

Barrasso	Enzi	Inhofe
Brownback	Feingold	McCaskill
Bunning	Grassley	Sessions
Coburn	Hagel	Thune
DeMint	Harkin	Voinovich

NOT VOTING—9

Biden	Dodd	Lincoln
Bingaman	Domenici	Obama
Craig	Kerry	Warner

The amendment (No. 2687) was agreed to.

Mr. REED. I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2664

The PRESIDING OFFICER. Under the previous order, the clerk will report the Sanders amendment.

The assistant legislative clerk read as follows:

The Senator from Vermont [Mr. SANDERS] proposes an amendment numbered 2664.

The amendment is as follows:

(Purpose: To prohibit the Secretary of Veterans Affairs, with respect to increases in dollar amounts for the payment of disability compensation and dependency and indemnity compensation, from rounding down such dollar amounts to the next lower whole dollar)

On page 46, between lines 2 and 3, insert the following:

SEC. 227. None of the funds appropriated or otherwise made available by this Act may be used during fiscal year 2008 to round down dollar amounts to the next lower whole dollar for payments of the following:

(1) Disability compensation under section 1114 of 38, United States Code.

(2) Additional compensation for dependents under section 1115(1) of such title.

(3) Clothing allowance under section 1162 of such title.

(4) Dependency and indemnity compensation to surviving spouse under subsections (a) through (d) of section 1311 of such title.

(5) Dependency and indemnity compensation to children under sections 1313(a) and 1314 of such title.

The PRESIDING OFFICER. There is now 2 minutes of debate prior to the vote in relation to the amendment.

Who yields time?

The Senator from Vermont is recognized for 1 minute.

Mr. SANDERS. Mr. President, the amendment I am offering has the support of the American Legion, the Veterans of Foreign Wars, the Disabled American Veterans, the Paralyzed Veterans of America, and AMVETS, and it is cosponsored by Senator MENENDEZ.

In a \$109 billion piece of legislation, this \$20 million amendment is not significant from a monetary perspective. It is, however, very significant in terms of the message we send to veterans throughout our country, especially disabled veterans, the men and women who have lost arms and legs defending us, who move around in wheelchairs, who are blind and/or deaf.

In the 1990s, as a temporary measure, Congress initiated the so-called rounding down of veterans' disability benefits. Under this rounding-down process, a disabled veteran who is supposed to receive, for example, a check for \$200.99 has that 99 cents taken away from him and only gets the \$200.

A veteran in a wheelchair opens his envelope check every month and is reminded that the United States Government is saving 99 cents a month. What a message that sends to the veterans.

This is an important amendment. It should be adopted.

The PRESIDING OFFICER. The Senator's time has expired.

Who yields time?

Mrs. HUTCHISON. Mr. President, we yield back our time.

The PRESIDING OFFICER. All time is yielded back. The question is on agreeing to amendment No. 2664.

The amendment (No. 2664) was agreed to.

Mr. REED. I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

#### AMENDMENT NO. 2662

The PRESIDING OFFICER. Under the previous order, the next amendment is the Salazar amendment. There is now 2 minutes of debate prior to a vote in relation to the amendment.

Who yields time? The Senator from Colorado is recognized.

Mr. SALAZAR. Mr. President, I urge my colleagues in this Chamber, on the Republican side and the Democratic side, to vote yes on this amendment. In February of this year, the Army announced that it wanted to acquire an area the size of Rhode Island in the southeastern part of my State. I am not opposed to the possibility of expanding the Pinon Canyon Maneuver Site, but what we are asking for in our

amendment is that we have a 1-year timeout for us to study the training capacity needs of the Army.

If my colleagues care about private property rights, vote for this amendment. If they care about the ranchers of America and the ranchers of south-eastern Colorado, I ask for a "yes" vote. And if they care about national security and making sure we are fiscally responsible in how we invest our money, vote yes on this amendment. I ask for a "yes" vote.

Mrs. HUTCHISON. Mr. President, I yield 30 seconds to the Senator from Colorado.

The PRESIDING OFFICER. The Senator from Colorado is recognized for 30 seconds.

Mr. ALLARD. Mr. President, this issue boils down to just a few important points. First and foremost, denying the Army the opportunity to explore expansion efforts at a time when the Army is facing a training land shortfall is not in our national security interests.

Second, this amendment will tie the hands of the Army. The language is so restrictive that it will prevent them from providing information, handouts, or holding community meetings to find common ground for conducting an environmental impact statement which will be important to the decision-making process.

Last, we do need to remember that property rights should be protected, and we are doing that through other amendments which the Army supports.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. ALLARD. I ask for a "no" vote.

Mrs. HUTCHISON. Mr. President, the Secretary of the Army called me this morning and said if they cannot continue to plan for the expansion working with the community that it will hamper their efforts in training. It will require them to go to other places for training. It will cause the troops to have to train longer periods.

They absolutely are against this amendment, and they are against the precedent of having Congress say: You cannot continue with expansion plans that are on the books.

I urge a "no" vote.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. REED. Mr. President, I point out that a similar measure passed the House of Representatives by a vote of 383 to 35 on a bipartisan basis, strongly supported in the House.

Also, during the BRAC process, the Army determined the capacity of Fort Carson was adequate for the brigades stationed there.

I urge the adoption of the amendment.

The PRESIDING OFFICER. The clerk will report the Salazar amendment.

The assistant legislative clerk read as follows:

The Senator from Colorado [Mr. SALAZAR] proposes an amendment numbered 2662.

The amendment is as follows:

(Purpose: To prohibit the use of funds to expand the boundaries or size of the Pinon Canyon Maneuver Site, Colorado)

On page 50, between lines 17 and 18, insert the following:

SEC. 408. None of the funds appropriated or otherwise made available by this Act may be used for any action that is related to or promotes the expansion of the boundaries or size of the Pinon Canyon Maneuver Site, Colorado.

Mr. BUNNING. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The question is on agreeing to amendment No. 2662. The clerk will call the roll.

The bill clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Massachusetts (Mr. KERRY), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA), are necessarily absent.

I also announce that the Senator from New Mexico (Mr. BINGAMAN) is absent attending a funeral.

I further announce that, if present and voting, the Senator from Massachusetts (Mr. KERRY) would vote "yea."

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from New Mexico (Mr. DOMENICI).

The ACTING PRESIDENT pro tempore. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 47, nays 45, as follows:

#### [Rollcall Vote No. 314 Leg.]

#### YEAS—47

Akaka	Feinstein	Nelson (FL)
Baucus	Harkin	Nelson (NE)
Bayh	Inouye	Pryor
Boxer	Johnson	Reed
Brown	Kennedy	Reid
Brownback	Klobuchar	Roberts
Byrd	Kohl	Rockefeller
Cantwell	Landrieu	Salazar
Cardin	Lautenberg	Sanders
Carper	Leahy	Schumer
Casey	Levin	Stabenow
Clinton	Lieberman	Tester
Conrad	McCaskill	Webb
Dorgan	Menendez	Whitehouse
Durbin	Mikulski	Wyden
Feingold	Murray	

#### NAYS—45

Alexander	DeMint	Martinez
Allard	Dole	McCain
Barrasso	Ensign	McConnell
Bennett	Enzi	Murkowski
Bond	Graham	Sessions
Bunning	Grassley	Shelby
Burr	Gregg	Smith
Chambliss	Hagel	Snowe
Coburn	Hatch	Specter
Cochran	Hutchison	Stevens
Coleman	Inhofe	Sununu
Collins	Isakson	Thune
Corker	Kyl	Vitter
Cornyn	Lott	Voivovich
Crapo	Lugar	Warner

## NOT VOTING—8

Biden	Dodd	Lincoln
Bingaman	Domenici	Obama
Craig	Kerry	

The amendment (No. 2662) was agreed to.

Mr. SCHUMER. I move to reconsider the vote.

Mr. CONRAD. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The ACTING PRESIDENT pro tempore. The Senator from Ohio.

## AMENDMENT NO. 2673

Mr. BROWN. Mr. President, I call up amendment 2673, and I ask unanimous consent to add Senator WEBB as a cosponsor.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

The clerk will report.

The legislative clerk read as follows:

The Senator from Ohio [Mr. BROWN] proposes an amendment numbered 2673.

The amendment is as follows:

(Purpose: To limit the cases in which funds appropriated or otherwise made available by this Act may be used to convert to contractor performance an activity or function of the Department of Veterans Affairs that is performed by more than 10 Federal employees)

On page 46, between lines 2 and 3, insert the following:

SEC. 227. None of the funds appropriated or otherwise made available by this Act or any other Act for the Department of Veterans Affairs may be used in a manner that is inconsistent with—

(1) section 842 of the Transportation, Treasury, Housing and Urban Development, the Judiciary, and Independent Agencies Appropriations Act, 2006 (Public Law 109-115; 119 Stat. 2506); or

(2) section 8110(a)(5) of title 38, United States Code.

The ACTING PRESIDENT pro tempore. There are now 2 minutes of debate equally divided prior to the vote in relationship to the amendment.

The Senator from Ohio.

Mr. BROWN. Mr. President, Congress again and again has called on Federal agencies to ensure that before work is contracted out we first see if Federal employees can perform their jobs as well as their private-sector counterparts. That is only fair to taxpayers as well as to employees. The VA is trying to contract out the work of its blue-collar employees, some four-fifths of whom are veterans themselves, without bothering to see if they can perform as well as their private competition.

This amendment, cosponsored with Senator WEBB, simply reiterates the language we have adopted before that there must be a public-private competition before work is contracted out. I hope we can adopt the amendment overwhelmingly to send a message to the VA that this isn't a Democratic-Republican issue, this is simply good

government. It is the right thing for American taxpayers and the right thing for veterans—those being given care and those workers who are veterans who support that mission.

I yield back my remaining time.

The ACTING PRESIDENT pro tempore. The Senator from Texas.

Mrs. HUTCHISON. Mr. President, this is an amendment that would tie the hands of the Veterans' Administration in trying to make the most and the best use of taxpayer dollars. It would prohibit contracting out if 10 Federal employees are doing a job.

We ought to be trying to promote the Veterans' Administration for being efficient. We should be promoting using taxpayer dollars wisely, not a protectionist amendment, where Congress would tie the hands of the Veterans Affairs Department. I hope we will defeat this amendment.

We already have the capability to affirm that it is in the best interest of the VA to contract out. The VA is required to come to Congress to say it is in the interest of the VA that the contracting out be done. But to say no contracting out if there are 10 Federal employees doing a job is absolutely wrong, and it is going in the wrong direction for efficiency of our taxpayer dollars.

I urge a "no" vote.

The ACTING PRESIDENT pro tempore. The question is on agreeing to amendment No. 2673.

Mr. BROWN. I ask for the yeas and nays.

The ACTING PRESIDENT pro tempore. Is there a sufficient second?

There is a sufficient second. The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Massachusetts (Mr. KERRY), the Senator from Connecticut (Mr. LIEBERMAN), the Senator from Arkansas (Mrs. LINCOLN), the Senator from Illinois (Mr. OBAMA), and the Senator from Virginia (Mr. WEBB), are necessarily absent.

I also announce that the Senator from New Mexico (Mr. BINGAMAN) is absent attending a funeral.

I further announce that, if present and voting, the Senator from Massachusetts (Mr. KERRY) and the Senator from Virginia (Mr. WEBB) would each vote "yea."

Mr. LOTT. The following Senator is necessarily absent: the Senator from Idaho (Mr. CRAIG).

The ACTING PRESIDENT pro tempore. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 52, nays 39, as follows:

[Rollcall Vote No. 315 Leg.]

## YEAS—52

Akaka	Feingold	Nelson (NE)
Baucus	Feinstein	Pryor
Bayh	Harkin	Reed
Bond	Inouye	Reid
Boxer	Johnson	Rockefeller
Brown	Kennedy	Salazar
Byrd	Klobuchar	Sanders
Cantwell	Kohl	Schumer
Cardin	Landrieu	Snowe
Carper	Lautenberg	Specter
Casey	Leahy	Stabenow
Chambliss	Levin	Stevens
Clinton	McCaskill	Tester
Collins	Menendez	Voinovich
Conrad	Mikulski	Whitehouse
Domenici	Murkowski	Wyden
Dorgan	Murray	
Durbin	Nelson (FL)	

## NAYS—39

Alexander	DeMint	Lott
Allard	Dole	Lugar
Barrasso	Ensign	Martinez
Bennett	Enzi	McCain
Brownback	Graham	McConnell
Bunning	Grassley	Roberts
Burr	Gregg	Sessions
Coburn	Hagel	Shelby
Cochran	Hatch	Smith
Coleman	Hutchison	Sununu
Corker	Inhofe	Thune
Cornyn	Isakson	Vitter
Crapo	Kyl	Warner

## NOT VOTING—9

Biden	Dodd	Lincoln
Bingaman	Kerry	Obama
Craig	Lieberman	Webb

The amendment (No. 2673) was agreed to.

Mr. REED. Mr. President, I move to reconsider the vote and lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. CARDIN. Mr. President, I rise today to express my support for H.R. 2642, the fiscal year 2008 Military Construction and Veterans Affairs appropriations bill. This is an important bill, one that makes the necessary investments in caring for our veterans, in improving the quality of life for our military families, and in building and improving the facilities integral to our military's current and future mission and our national security. The legislation provides \$64.7 billion in discretionary funding, which is \$4 billion above the President's budget request. Frankly, the President's request was insufficient, so I support the Appropriations Committee's recommendation.

The bill offers substantial new investments in health care for America's veterans and takes into consideration the unique needs of our service men and women returning from Iraq and Afghanistan. By increasing critical investments in medical services, which include treatment of traumatic brain injury, TBI, and post traumatic stress disorder, PTSD, for Iraq and Afghanistan veterans, providing the funding necessary to hire new claims processors to address the VA's backlog, and investing in VA repair and maintenance necessary to prevent another

Walter Reed-type situation, the bill addresses key shortcomings in our veterans health care system.

The bill also addresses key quality-of-life and mission-related needs for all U.S. troops and their families. I am grateful it includes \$265 million for construction of facilities at Aberdeen Proving Ground, Patuxent River, Suitland, Fort Detrick, and Fort Meade in recognition of the growing and critical role these Maryland installations play in our national defense.

As stated in the Base Realignment and Closure, BRAC, Commission Report, the primary goal for the 2005 BRAC process was military transformation. While acknowledging the need to save money, the Commission went beyond a business model analysis, giving military value criteria priority consideration. Of critical importance to communities in Maryland and to citizens across the Nation, the bill provides \$8.17 billion for BRAC 2005 to implement the base closures and realignments that the Commission determined are critical to our military's current and future mission. This includes over \$700 million for the construction of crucial facilities at Aberdeen Proving Ground, Indian Head, Andrews Air Force Base, Fort Meade, and the Bethesda National Naval Medical Center.

Given the critical nature of these appropriations, you can imagine my concern when I read the Statement of Administration Policy on this bill. President Bush, it seems, thinks that such investments in our veterans and our military infrastructure are "excessive." While he has indicated that he will not veto H.R. 2642, he has threatened to veto other appropriations bills unless we find ways to cut spending in those measures equal to the spending—\$4 billion—in this bill that exceeds his request.

This administration, which has consistently underestimated the resources it would take to fund our military and care for our veterans, promises that it is "closely tracking the ongoing cost of providing for our veterans." When it comes to bases, troops, and veterans, we shouldn't be cutting corners or scrambling later to make up for earlier mistakes. It is our duty to pass this bill and fully fund the veterans initiatives and military construction projects it contains.

I applaud Senators BYRD, COCHRAN, JOHNSON, HUTCHISON, and REED and my other colleagues on the Appropriations Committee for their excellent work and look forward to quick passage of this critical legislation.

Mr. LAUTENBERG. Mr. President, as a member of the Senate Appropriations Committee, I helped craft the 2008 Military Construction and Veterans Affairs Appropriations bill and I am proud of the priorities we set for our military.

There is no more important time than now to show our support for our

troops. Nearly 200,000 American service men and women are fighting in Iraq and Afghanistan. More than 1.5 million have served valiantly since these wars began. Of these, more than 33,000 servicemembers have come from New Jersey.

This legislation will provide critical funding to ensure that those in our military who sacrifice in defense of our country now and those who did so in the past are given the best care.

Overall veterans funding will increase 18 percent over last year's levels, supporting physical and mental care, the administration of the Veterans' Administration, VA, health system, and VA medical facilities.

The Veterans Health Administration will receive an increase of \$4.6 billion to help care for our wounded warriors, to treat both their physical injuries and increasingly common mental trauma, including post-traumatic stress disorder.

This appropriations bill also aims to strengthen our military bases, providing \$21 billion for military construction efforts and infrastructure improvements at bases, including those in New Jersey, and to support projects related to the Defense Base Realignment and Closure Act, BRAC, of 2005.

We are all proud of the work being done at military bases in our home States and nationwide, and it is vital that we support their missions now and in the future.

But I must take a moment to alert my colleagues to troubling information that has come to light since the Appropriations Committee completed work on this bill.

Fort Monmouth, based in New Jersey, is the Army's primary intelligence, surveillance and reconnaissance facility. The Army's work at Fort Monmouth is critical to the safety of America's military men and women and to the success of their missions. The intelligence support it provides goes directly to our troops in the field, making them more effective fighters and protecting their lives and the lives of those around them.

Over the next 5 years, researchers at Fort Monmouth are slated to develop significant innovations for our Armed Forces, such as Warlock Jammers, which emit radio frequencies that interfere with the signals that set off improvised explosive devices—infamously known as IEDs.

The Jammer was engineered at Fort Monmouth and modified for use in Iraq. The military was able to deploy them within 60 days of their development, and they save American lives.

But despite the critical value of this and other innovations at the Fort, the BRAC Commission in 2005 voted to close Fort Monmouth.

It goes without saying that no Senator wants to see a base close in his or her State. And it is not only New Jer-

sey that will suffer a loss of jobs and economic activity because of the 2005 BRAC process.

But the situation with Fort Monmouth is unique and casts a shadow on the entire base closure process.

As we learn more information about the closure of Fort Monmouth, it becomes increasingly clear that this was a flawed process based on faulty estimates that must be thoroughly investigated.

The first and most pressing question is how this closure will affect our troops in the field, given the crucial work Fort Monmouth does for ongoing missions overseas.

Simply put, Fort Monmouth is strategically vital to our military and to the wars in Iraq and Afghanistan.

Anticipating this alarming problem, the BRAC Commission specifically included a requirement for the Secretary of Defense to prove that closing Fort Monmouth will not harm troops in the field.

The caveat required the Pentagon to submit a report to Congress ensuring "that movement of organizations, functions, or activities from Fort Monmouth to Aberdeen Proving Ground will be accomplished without disruption of their support to the Global War on Terrorism." The GAO is then expected to review and audit the report.

Yet more than 2 years after the BRAC Commission vote, the administration has failed to produce this report.

Even worse, the Army is trying to move personnel out of Fort Monmouth before it has even considered the effect on our military.

This is unacceptable. No personnel should leave Fort Monmouth and be transferred to Aberdeen, MD, before the Department of Defense reports to Congress that the closure of Fort Monmouth will not hurt our troops in the field.

But that is only one of the reasons why the BRAC decision to close Fort Monmouth is so controversial and so flawed.

It is becoming increasingly clear that only about 20 percent of the highly trained and highly skilled workforce who work at the Fort—from engineers to scientists—appear willing to move to Maryland.

This is far fewer than the rosy forecast of 75 percent that was provided to the BRAC Commission in 2005.

Again, we must ask how this shortage of expertise will affect the critical operations and technology that Fort Monmouth currently provides to our military.

Furthermore, the costs of closing Fort Monmouth are skyrocketing and call into question the very cost-savings rationale upon which BRAC decisions are made.

This argument was made by many in 2005, but the warnings were ignored.

And as more facts come to light, it becomes apparent that the BRAC Commission was not given all of the information that it should have had to make its decision.

The original cost estimate for closing the fort was \$780 million.

But according to the Army's own budget request for the fiscal year 2008, that cost has now nearly doubled to \$1.5 billion.

We all know that the cost overruns are not limited to the closure of Fort Monmouth.

In fact, the Congressional Research Service has calculated that overall BRAC costs have increased from initial estimates of \$17 billion to a current projection of \$32 billion.

There are also signs that the true costs of closing Fort Monmouth may have been ignored in 2005. There is mounting evidence that the Pentagon knew, or should have known, that the cost estimates it gave the BRAC Commission related to the closure of Fort Monmouth were not correct. A July 2005 memo from Fort Monmouth officials detailed significant cost errors in the Pentagon's estimates, but the information in that memo was never received by the BRAC Commission.

For these reasons I, joined by Senator MENENDEZ and our colleagues in the House of Representatives, have asked both the Government Accountability Office and Defense Department's inspector general to investigate the decision to close Fort Monmouth.

There is over \$200 million in this bill for military construction at Aberdeen, MD.

While I understand this committee's desire to continue funding pursuant to the 2005 BRAC Commission decisions, I must caution that the closure of Fort Monmouth and the transfer of its critical operations needs to be reexamined in light of these facts and the investigations and reports that are underway.

I would also note that Senator MENENDEZ and I have introduced legislation to change the BRAC process by calling for a review of major base closures that result in excessive cost overruns of over 25 percent.

I hope my colleagues will see the wisdom of this legislation and support it in the coming months.

The ACTING PRESIDENT pro tempore. Under the previous order, the question is on the engrossment of the amendment and third reading of the bill.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time.

The ACTING PRESIDENT pro tempore. The bill having been read the third time, the question is, Shall the bill pass?

Mr. REED. Mr. President, I ask for the yeas and nays.

The ACTING PRESIDENT pro tempore. Is there a sufficient second? There is a sufficient second.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Massachusetts (Mr. KERRY), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA), are necessarily absent.

I also announce that the Senator from New Mexico (Mr. BINGAMAN) is absent attending a funeral.

I further announce that if present and voting, the Senator from Delaware (Mr. BIDEN) and the Senator from Massachusetts (Mr. KERRY) would each vote "yea."

Mr. LOTT. The following Senator is necessarily absent: the Senator from Idaho (Mr. CRAIG).

The ACTING PRESIDENT pro tempore. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 92, nays 1, as follows:

[Rollcall Vote No. 316 Leg.]

YEAS—92

Akaka	Durbin	Menendez
Alexander	Ensign	Mikulski
Allard	Enzi	Murkowski
Barrasso	Feingold	Murray
Baucus	Feinstein	Nelson (FL)
Bayh	Graham	Nelson (NE)
Bennett	Grassley	Pryor
Bond	Gregg	Reed
Boxer	Hagel	Reid
Brown	Harkin	Roberts
Brownback	Hatch	Rockefeller
Bunning	Hutchison	Salazar
Burr	Inhofe	Sanders
Byrd	Inouye	Schumer
Cantwell	Isakson	Sessions
Cardin	Johnson	Shelby
Carper	Kennedy	Smith
Casey	Klobuchar	Snowe
Chambliss	Kohl	Specter
Clinton	Kyl	Stabenow
Coburn	Landrieu	Stevens
Cochran	Lautenberg	Sununu
Coleman	Leahy	Tester
Collins	Levin	Thune
Conrad	Lieberman	Vitter
Corker	Lott	Voinovich
Cornyn	Lugar	Warner
Crapo	Martinez	Webb
Dole	McCain	Whitehouse
Domenici	McCaskill	Wyden
Dorgan	McConnell	

NAYS—1

DeMint  
NOT VOTING—7

Biden	Dodd	Obama
Bingaman	Kerry	
Craig	Lincoln	

The bill (H.R. 2642), as amended, was passed.

(The bill will be printed in a future edition of the RECORD.)

Mr. REED. I move to reconsider the vote and to lay that motion on the table.

The motion to lay on the table was agreed to.

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate insists on its amendment, re-

quests a conference with the House on the disagreeing votes of the two Houses, and the Chair appoints the following conferees on the part of the Senate.

The Acting President pro tempore appointed Mr. JOHNSON, Mr. INOUE, Ms. LANDRIEU, Mr. BYRD, Mrs. MURRAY, Mr. REED, Mr. NELSON of Nebraska, Mr. LEAHY, Mrs. HUTCHISON, Mr. CRAIG, Mr. BROWNBACK, Mr. ALLARD, Mr. MCCONNELL, Mr. BENNETT, and Mr. COCHRAN conferees on the part of the Senate.

The ACTING PRESIDENT pro tempore. The Senator from Rhode Island.

Mr. REED. Mr. President, I take this opportunity to thank so many people who were significant in the passage of this legislation. First, let me recognize Senator HUTCHISON, the ranking member, for her valuable contributions throughout. Also, and gladly, I not only welcome back Senator JOHNSON but recognize that as chairman of this committee, we communicated. He was very influential in the final outcome of the legislation. I not only welcome him back, but I gladly and joyfully give him the reins of the subcommittee so that the next time this bill comes to the floor, Senator TIM JOHNSON will be managing it, and I will be proud to be working with him.

I particularly want to thank staff members who made such a huge and critical contribution to this effort: Christina Evans, B.G. Wright, Chad Schulken, and Elizabeth King from my staff; and from the minority staff: Dennis Balkham, Chris Heggem, and Yvonne Stone.

I thank all my colleagues who cooperated so willingly and effectively.

I yield the floor.

#### DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2008

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will proceed to the consideration of H.R. 2764, which the clerk will report.

The assistant legislative clerk read as follows:

A bill (H.R. 2764) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes.

The Senate proceeded to consider the bill, which had been reported from the Committee on Appropriations, with an amendment to strike all after the enacting clause and insert in lieu thereof the following:

*That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending September 30, 2008, and for other purposes, namely:*

## TITLE I

DEPARTMENT OF STATE AND RELATED  
AGENCY

## DEPARTMENT OF STATE

## ADMINISTRATION OF FOREIGN AFFAIRS

## DIPLOMATIC AND CONSULAR PROGRAMS

## (INCLUDING TRANSFER OF FUNDS)

For necessary expenses of the Department of State and the Foreign Service not otherwise provided for, including employment, without regard to civil service and classification laws, of persons on a temporary basis (not to exceed \$700,000 of this appropriation), as authorized by section 801 of the United States Information and Educational Exchange Act of 1948; representation to certain international organizations in which the United States participates pursuant to treaties ratified pursuant to the advice and consent of the Senate or specific Acts of Congress; arms control, nonproliferation and disarmament activities as authorized; acquisition by exchange or purchase of passenger motor vehicles as authorized by law; and for expenses of general administration, \$3,885,375,000: Provided, That of the amount made available under this heading, not to exceed \$10,000,000 may be transferred to and merged with "Emergencies in the Diplomatic and Consular Service", to be available only for emergency evacuations and terrorism rewards: Provided further, That of the funds appropriated under this heading, \$8,131,000 shall be available for the Office of the Director of United States Foreign Assistance and \$1,000,000 shall not be obligated until consultations with the Congress, arising from the report submitted pursuant to section 653(a) of the Foreign Assistance Act of 1961, have been completed: Provided further, That of the amount made available under this heading, not less than \$364,905,000 shall be available only for public diplomacy international information programs: Provided further, That of the funds made available under this heading, \$5,000,000 shall be made available for a demonstration program to expand access to consular services: Provided further, That of the funds made available under this heading, \$40,000,000 shall be made available for passport operations, facilities, and systems: Provided further, That the funds appropriated by the previous proviso shall be in addition to amounts otherwise made available for such purposes: Provided further, That of the funds made available under this heading in this Act and in prior Acts making appropriations for the Department of State, foreign operations, export financing and related programs, up to \$200,000,000 may be transferred to, and merged with, funds appropriated under the heading "Millennium Challenge Corporation", subject to section 615 of this Act: Provided further, That of the funds appropriated under this heading, \$6,000,000 shall be made available for the Ambassador's Fund for Cultural Preservation of which \$1,500,000 shall be for grants of not less than \$500,000 for significant historic preservation projects: Provided further, That there shall be one additional senior permanent position at United States Embassy Moscow whose sole responsibilities shall be to monitor human rights and the implementation of Russian laws relating to nongovernmental organizations, communicate United States support for human rights defenders and journalists who are harassed and arrested, and support the work of civil society groups: Provided further, That funds available under this heading may be made available for a United States Government interagency task force to examine, coordinate and oversee United States participation in the United Nations headquarters renovation project: Provided further, That funds appropriated under this heading are available, pursuant to 31 U.S.C. 1108(g), for the field examination of programs and activities in

the United States funded from any account in this title.

In addition, not to exceed \$1,558,390 shall be derived from fees collected from other executive agencies for lease or use of facilities located at the International Center in accordance with section 4 of the International Center Act; in addition, as authorized by section 5 of such Act, \$490,000, to be derived from the reserve authorized by that section, to be used for the purposes set out in that section; in addition, as authorized by section 810 of the United States Information and Educational Exchange Act, not to exceed \$6,000,000, to remain available until expended, may be credited to this appropriation from fees or other payments received from English teaching, library, motion pictures, and publication programs and from fees from educational advising and counseling and exchange visitor programs; and, in addition, not to exceed \$15,000, which shall be derived from reimbursements, surcharges, and fees for use of Blair House facilities.

In addition, for the costs of worldwide security protection, \$909,598,000, to remain available until expended.

## CAPITAL INVESTMENT FUND

For necessary expenses of the Capital Investment Fund, \$63,743,000, to remain available until expended, as authorized: Provided, That section 135(e) of Public Law 103-236 shall not apply to funds available under this heading.

## OFFICE OF INSPECTOR GENERAL

For necessary expenses of the Office of Inspector General, \$35,508,000, notwithstanding section 209(a)(1) of the Foreign Service Act of 1980 (Public Law 96-465), as it relates to post inspections.

EDUCATIONAL AND CULTURAL EXCHANGE  
PROGRAMS

For expenses of educational and cultural exchange programs, as authorized, \$509,482,000, to remain available until expended: Provided, That not to exceed \$5,000,000, to remain available until expended, may be credited to this appropriation from fees or other payments received from or in connection with English teaching, educational advising and counseling programs, and exchange visitor programs as authorized: Provided further, That of the funds available under this heading up to \$2,000,000 may be made available to the Senator Paul Simon Study Abroad Foundation, subject to authorization: Provided further, That if a majority of the Board of Directors of such Foundation is not confirmed by the Senate by August 1, 2008, the Secretary shall provide \$1,000,000 of such funds to the Benjamin A. Gilman International Scholarship Program and \$1,000,000 shall be provided to the Fulbright Program to augment existing study abroad programs.

## REPRESENTATION ALLOWANCES

For representation allowances as authorized, \$8,175,000.

## PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

For expenses, not otherwise provided, to enable the Secretary of State to provide for extraordinary protective services, as authorized, \$14,000,000, to remain available until September 30, 2009.

EMBASSY SECURITY, CONSTRUCTION, AND  
MAINTENANCE

For necessary expenses for carrying out the Foreign Service Buildings Act of 1926 (22 U.S.C. 292-303), preserving, maintaining, repairing, and planning for buildings that are owned or directly leased by the Department of State, renovating, in addition to funds otherwise available, the Harry S Truman Building, and carrying out the Diplomatic Security Construction Program as authorized, \$792,534,000, to remain available until expended as authorized, of which not to exceed \$25,000 may be used for do-

mestic and overseas representation as authorized: Provided, That none of the funds appropriated in this paragraph shall be available for acquisition of furniture, furnishings, or generators for other departments and agencies.

In addition, for the costs of worldwide security upgrades, acquisition, and construction as authorized, \$649,278,000, to remain available until expended.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR  
SERVICE

## (INCLUDING TRANSFER OF FUNDS)

For expenses necessary to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, \$9,000,000, only for emergency evacuations and terrorism rewards, to remain available until expended, of which not to exceed \$1,000,000 may be transferred to and merged with the "Repatriation Loans Program Account", subject to the same terms and conditions.

## REPATRIATION LOANS PROGRAM ACCOUNT

## (INCLUDING TRANSFER OF FUNDS)

For the cost of direct loans, \$678,000, as authorized: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974.

In addition, for administrative expenses necessary to carry out the direct loan program, \$607,000, which may be transferred to and merged with "Diplomatic and Consular Programs".

## PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

For necessary expenses to carry out the Taiwan Relations Act (Public Law 96-8), \$16,351,000.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT  
AND DISABILITY FUND

For payment to the Foreign Service Retirement and Disability Fund, as authorized by law, \$158,900,000.

INTERNATIONAL ORGANIZATIONS  
CONTRIBUTIONS TO INTERNATIONAL  
ORGANIZATIONS

For expenses, not otherwise provided for, necessary to meet annual obligations of membership in international multilateral organizations, pursuant to treaties ratified pursuant to the advice and consent of the Senate, conventions or specific Acts of Congress, \$1,374,400,000, to remain available until September 30, 2009: Provided, That the Secretary of State shall, at the time of the submission of the President's budget to Congress under section 1105(a) of title 31, United States Code, transmit to the Committees on Appropriations the most recent biennial budget prepared by the United Nations for the operations of the United Nations: Provided further, That the Secretary of State shall notify the Committees on Appropriations at least 15 days in advance (or in an emergency, as far in advance as is practicable) of any United Nations action to increase funding for any United Nations program without identifying an offsetting decrease elsewhere in the United Nations budget and cause the United Nations budget for the biennium 2008-2009 to exceed the revised United Nations budget level for the biennium 2006-2007 of \$4,173,895,900: Provided further, That any payment of arrearages under this title shall be directed toward activities that are mutually agreed upon by the United States and the respective international organization: Provided further, That none of the funds appropriated in this paragraph shall be available for a United States contribution to an international organization for the United States share of interest costs made known to the United States Government by such organization for loans incurred on or after October 1, 1984, through external borrowings.

CONTRIBUTIONS FOR INTERNATIONAL  
PEACEKEEPING ACTIVITIES

For necessary expenses to pay assessed and other expenses of international peacekeeping activities directed to the maintenance or restoration of international peace and security, \$1,352,000,000, of which 15 percent shall remain available until September 30, 2009: Provided, That at least 15 days in advance of voting in the United Nations Security Council (or in an emergency as far in advance as is practicable) for any new or expanded United Nations peacekeeping mission, the Secretary of State shall, with regard to any new or expanded mission, notify the Committees on Appropriations and other appropriate Committees of the Congress of its estimated cost and duration, the United States national interest that will be served, the planned exit strategy, the specific measures the United Nations is taking to prevent United Nations employees, contractor personnel, and peacekeeping forces serving in any such mission from trafficking in persons, exploiting victims of trafficking, or committing acts of illegal sexual exploitation, and to hold accountable individuals who engage in such acts while participating in the peacekeeping mission; and a notification of funds pursuant to section 615 of this Act is submitted, and the procedures therein followed, setting forth the source of funds that will be used to pay for the cost of the new or expanded mission: Provided further, That funds shall be available for peacekeeping expenses only after a determination by the Secretary of State that American manufacturers and suppliers are being given opportunities to provide equipment, services, and material for United Nations peacekeeping activities equal to those being given to foreign manufacturers and suppliers.

INTERNATIONAL COMMISSIONS

For necessary expenses, not otherwise provided for, to meet obligations of the United States arising under treaties, or specific Acts of Congress, as follows:

INTERNATIONAL BOUNDARY AND WATER  
COMMISSION, UNITED STATES AND MEXICO

For necessary expenses for the United States Section of the International Boundary and Water Commission, United States and Mexico, and to comply with laws applicable to the United States Section, including not to exceed \$6,000 for representation; as follows:

SALARIES AND EXPENSES

For salaries and expenses, not otherwise provided for, \$30,430,000.

CONSTRUCTION

For detailed plan preparation and construction of authorized projects, \$88,425,000, to remain available until expended, as authorized.

AMERICAN SECTIONS, INTERNATIONAL  
COMMISSIONS

For necessary expenses, not otherwise provided, for the International Joint Commission and the International Boundary Commission, United States and Canada, as authorized by treaties between the United States and Canada or Great Britain, and for the Border Environment Cooperation Commission as authorized by Public Law 103-182, \$11,250,000, of which not to exceed \$9,000 shall be available for representation expenses incurred by the International Joint Commission.

INTERNATIONAL FISHERIES COMMISSIONS

For necessary expenses for international fisheries commissions, not otherwise provided for, as authorized by law, \$27,054,000: Provided, That the United States' share of such expenses may be advanced to the respective commissions pursuant to 31 U.S.C. 3324: Provided further, That funds appropriated under this heading shall be available for programs in the amounts contained

in the table included in the report accompanying this Act and no proposal for deviation from those amounts shall be considered.

OTHER

PAYMENT TO THE ASIA FOUNDATION

For a grant to the Asia Foundation, as authorized by the Asia Foundation Act (22 U.S.C. 4402), \$16,000,000, to remain available until expended, as authorized.

CENTER FOR MIDDLE EASTERN-WESTERN  
DIALOGUE TRUST FUND

For necessary expenses of the Center for Middle Eastern-Western Dialogue Trust Fund, the total amount of the interest and earnings accruing to such Fund on or before September 30, 2008, to remain available until expended.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

For necessary expenses of Eisenhower Exchange Fellowships, Incorporated, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990 (20 U.S.C. 5204-5205), all interest and earnings accruing to the Eisenhower Exchange Fellowship Program Trust Fund on or before September 30, 2008, to remain available until expended: Provided, That none of the funds appropriated herein shall be used to pay any salary or other compensation, or to enter into any contract providing for the payment thereof, in excess of the rate authorized by 5 U.S.C. 5376; or for purposes which are not in accordance with OMB Circulars A-110 (Uniform Administrative Requirements) and A-122 (Cost Principles for Non-profit Organizations), including the restrictions on compensation for personal services.

ISRAELI ARAB SCHOLARSHIP PROGRAM

For necessary expenses of the Israeli Arab Scholarship Program as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993 (22 U.S.C. 2452), all interest and earnings accruing to the Israeli Arab Scholarship Fund on or before September 30, 2008, to remain available until expended.

EAST-WEST CENTER

To enable the Secretary of State to provide for carrying out the provisions of the Center for Cultural and Technical Interchange Between East and West Act of 1960, by grant to the Center for Cultural and Technical Interchange Between East and West in the State of Hawaii, \$20,000,000: Provided, That none of the funds appropriated herein shall be used to pay any salary, or enter into any contract providing for the payment thereof, in excess of the rate authorized by 5 U.S.C. 5376.

RELATED AGENCIES

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

For expenses necessary to enable the Broadcasting Board of Governors, as authorized, to carry out international communication activities, including the purchase, rent, construction, and improvement of facilities for radio and television transmission and reception and purchase, lease, and installation and operation of necessary equipment, including aircraft, for radio and television transmission and reception to Cuba, and to make and supervise grants for radio and television broadcasting to the Middle East, \$662,727,000: Provided, That of the total amount in this heading, not to exceed \$16,000 may be used for official receptions within the United States as authorized, not to exceed \$35,000 may be used for representation abroad as authorized, and not to exceed \$39,000 may be used for official reception and representation expenses of Radio Free Europe/Radio Liberty; and in addition, notwithstanding any other provision of law, not to exceed \$2,000,000 in receipts from advertising and revenue from business ventures, not to exceed \$500,000 in receipts from co-operating international organizations, and not

to exceed \$1,000,000 in receipts from privatization efforts of the Voice of America and the International Broadcasting Bureau, to remain available until expended for carrying out authorized purposes.

BROADCASTING CAPITAL IMPROVEMENTS

For the purchase, rent, construction, and improvement of facilities for radio transmission and reception, and purchase and installation of necessary equipment for radio and television transmission and reception as authorized, \$10,748,000, to remain available until expended, as authorized.

COMMISSION FOR THE PRESERVATION OF  
AMERICA'S HERITAGE ABROAD

SALARIES AND EXPENSES

For necessary expenses for the Commission for the Preservation of America's Heritage Abroad, \$499,000, as authorized by section 1303 of Public Law 99-83.

COMMISSION ON INTERNATIONAL RELIGIOUS  
FREEDOM

SALARIES AND EXPENSES

For necessary expenses for the United States Commission on International Religious Freedom, as authorized by title II of the International Religious Freedom Act of 1998 (Public Law 105-292), \$3,000,000, to remain available until September 30, 2009.

COMMISSION ON SECURITY AND COOPERATION IN  
EUROPE

SALARIES AND EXPENSES

For necessary expenses of the Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304, \$2,037,000, to remain available until September 30, 2009.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE  
PEOPLE'S REPUBLIC OF CHINA

SALARIES AND EXPENSES

For necessary expenses of the Congressional-Executive Commission on the People's Republic of China, as authorized, \$2,000,000, including not more than \$3,000 for the purpose of official representation, to remain available until September 30, 2009.

UNITED STATES-CHINA ECONOMIC AND SECURITY  
REVIEW COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the United States-China Economic and Security Review Commission, \$2,962,000, including not more than \$3,000 for the purpose of official representation, to remain available until September 30, 2008: Provided, That funds appropriated under this heading shall only be available for obligation in accordance with a spending plan submitted to the Committees on Appropriations which effectively addresses the recommendations of the Government Accountability Office's audit of the Commission: Provided further, That the Commission shall provide to the Committees on Appropriations a quarterly accounting of the cumulative balances of any unobligated funds that were received by the Commission during any previous fiscal year.

UNITED STATES SENATE-CHINA  
INTERPARLIAMENTARY GROUP

SALARIES AND EXPENSES

For necessary expenses of the United States Senate-China Interparliamentary Group, as authorized under section 153 of the Consolidated Appropriations Act, 2004 (22 U.S.C. 276n; Public Law 108-99; 118 Stat. 448), \$150,000, to remain available until September 30, 2009.

UNITED STATES INSTITUTE OF PEACE

OPERATING EXPENSES

For necessary expenses of the United States Institute of Peace as authorized in the United States Institute of Peace Act, \$25,000,000, to remain available until September 30, 2009.

GENERAL PROVISIONS—THIS TITLE  
ALLOWANCES AND DIFFERENTIALS

SEC. 101. Funds appropriated under this Act shall be available, except as otherwise provided, for allowances and differentials as authorized by subchapter 59 of title 5, United States Code; for services as authorized by 5 U.S.C. 3109; and for hire of passenger transportation pursuant to 31 U.S.C. 1343(b).

UNOBLIGATED BALANCES REPORT

SEC. 102. The Department of State and the Broadcasting Board of Governors shall provide to the Committees on Appropriations a quarterly accounting of the cumulative balances of any unobligated funds that were received by such agency during any previous fiscal year.

EMBASSY CONSTRUCTION

SEC. 103. (a) Except as provided in subsection (b), a project to construct a diplomatic facility of the United States may not include office space or other accommodations for an employee of a Federal agency or department if the Secretary of State determines that such department or agency has not provided to the Department of State the full amount of funding required by subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999 (as enacted into law by section 1000(a)(7) of Public Law 106-113 and contained in appendix G of that Act; 113 Stat. 1501A-453), as amended by section 629 of the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2005.

(b) Notwithstanding the prohibition in subsection (a), a project to construct a diplomatic facility of the United States may include office space or other accommodations for members of the Marine Corps.

PEACEKEEPING MISSIONS

SEC. 104. None of the funds made available under title I of this Act may be used for any United Nations undertaking when it is made known to the Federal official having authority to obligate or expend such funds that: (1) the United Nations undertaking is a peacekeeping mission; (2) such undertaking will involve United States Armed Forces under the command or operational control of a foreign national; and (3) the President's military advisors have not submitted to the President a recommendation that such involvement is in the national security interests of the United States and the President has not submitted to the Congress such a recommendation.

DENIAL OF VISAS

SEC. 105. (a) None of the funds appropriated or otherwise made available under this Act shall be expended for any purpose for which appropriations are prohibited by section 616 of the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1999.

(b) The requirements in subsections (b) and (c) of section 616 of that Act shall continue to apply during fiscal year 2008.

UNITED STATES CITIZENS BORN IN JERUSALEM

SEC. 106. For the purposes of registration of birth, certification of nationality, or issuance of a passport of a United States citizen born in the city of Jerusalem, the Secretary of State shall, upon request of the citizen, record the place of birth as Israel.

STATE DEPARTMENT AUTHORITIES

SEC. 107. Funds appropriated under this Act for the Broadcasting Board of Governors and the Department of State may be obligated and expended notwithstanding section 15 of the State Department Basic Authorities Act of 1956, section 313 of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103-236), and section 504(a)(1) of the National Security Act of 1947 (50 U.S.C. 414(a)(1)).

RESTRICTION ON CONTRIBUTIONS TO THE UNITED NATIONS

SEC. 108. None of the funds appropriated or otherwise made available under any title of this Act may be made available to make any assessed contribution or voluntary payment of the United States to the United Nations if the United Nations implements or imposes any taxation on any United States persons.

PERSONNEL ACTIONS

SEC. 109. Any costs incurred by a department or agency funded under this Act resulting from personnel actions taken in response to funding reductions included in this Act shall be absorbed within the total budgetary resources available to such department or agency: Provided, That the authority to transfer funds between appropriations accounts as may be necessary to carry out this section is provided in addition to authorities included elsewhere in this Act: Provided further, That use of funds to carry out this section shall be treated as a reprogramming of funds under section 615 of title VI of this Act and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

RESTRICTIONS ON UNITED NATIONS DELEGATIONS

SEC. 110. None of the funds made available in this Act may be used to pay expenses for any United States delegation to any specialized agency, body, or commission of the United Nations if such commission is chaired or presided over by a country, the government of which the Secretary of State has determined, for purposes of section 6(j)(1) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)(1)), has provided support for acts of international terrorism.

PALESTINIAN BROADCASTING CORPORATION

SEC. 111. None of the funds appropriated or otherwise made available in this Act may be used to provide equipment, technical support, consulting services, or any other form of assistance to the Palestinian Broadcasting Corporation.

ATTENDANCE AT INTERNATIONAL CONFERENCES

SEC. 112. None of the funds made available in this Act may be used to send or otherwise pay for the attendance of more than 50 employees of agencies or departments of the United States Government who are stationed in the United States, at any single international conference occurring outside the United States, unless the Secretary of State determines that such attendance is in the national interest: Provided, That for purposes of this section the term "international conference" shall mean a conference attended by representatives of the United States Government and representatives of foreign governments, international organizations, or non-governmental organizations.

PEACEKEEPING ASSESSMENT

SEC. 113. Section 404(b)(2)(B) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995, as amended (22 U.S.C. 287e note) is further amended at the end by adding the following:

"(v) For assessments made during calendar year 2008, 27.1 percent."

ALHURRA BROADCASTING

SEC. 114. Funds appropriated by this Act, and any subsequent emergency supplemental appropriations Act for fiscal year 2008, may be made available for the programs and activities of Alhurra only if the Secretary of State certifies and reports to the Committees on Appropriations that Alhurra does not advocate on behalf of any organization that the Secretary knows, or has reason to believe, engages in terrorist activities.

SEC. 115. COMMISSION FINANCIAL MANAGEMENT. (a) TERM LIMITS.—Section 1238(b)(3) of Public Law 106-398 is amended by striking subparagraph (G) and inserting the following:

"(G) a member of the Commission may not be reappointed for an additional term of service if

that member has twice been appointed to the Commission; and"

(b) REQUIREMENT FOR PERFORMANCE REVIEWS.—The United States-China Economic and Security Review Commission shall comply with chapter 43 of title 5, United States Code, regarding the establishment and regular review of employee performance appraisals.

(c) LIMITATION ON CASH AWARDS.—The United States-China Economic and Security Review Commission shall comply with section 4505a of title 5, United States Code, with respect to limitations on payment of performance-based cash awards.

(d) ANNUAL FINANCIAL AUDIT.—The Commission shall provide to Congress an annual comprehensive independent financial audit of all obligations and expenditures, not later than June 30 each year hereafter.

REFERENCES

SEC. 116. Except as otherwise provided in this title, any reference in this title to "this Act" shall be deemed to be a reference only to title I.

TITLE II

EXPORT AND INVESTMENT ASSISTANCE  
EXPORT-IMPORT BANK OF THE UNITED STATES  
INSPECTOR GENERAL

For necessary expenses of the Office of Inspector General in carrying out the provisions of the Inspector General Act of 1978, as amended, \$1,000,000, to remain available until September 30, 2009.

LOANS PROGRAM ACCOUNT

The Export-Import Bank of the United States is authorized to make such expenditures within the limits of funds and borrowing authority available to such corporation, and in accordance with law, and to make such contracts and commitments without regard to fiscal year limitations, as provided by section 104 of the Government Corporation Control Act, as may be necessary in carrying out the program for the current fiscal year for such corporation: Provided, That none of the funds available during the current fiscal year may be used to make expenditures, contracts, or commitments for the export of nuclear equipment, fuel, or technology to any country, other than a nuclear-weapon state as defined in Article IX of the Treaty on the Non-Proliferation of Nuclear Weapons eligible to receive economic or military assistance under this Act, that has detonated a nuclear explosive after the date of the enactment of this Act: Provided further, That notwithstanding section 1(c) of Public Law 103-428, as amended, sections 1(a) and (b) of Public Law 103-428 shall remain in effect through October 1, 2008: Provided further, That 10 percent of the aggregate loan, guarantee, and insurance authority available to the Export-Import Bank under this or any prior Act should be used for renewable energy and environmentally beneficial products and services.

SUBSIDY APPROPRIATION

For the cost of direct loans, loan guarantees, insurance, and tied-aid grants as authorized by section 10 of the Export-Import Bank Act of 1945, as amended, \$68,000,000, to remain available until September 30, 2011: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That such sums shall remain available until September 30, 2026, for the disbursement of direct loans, loan guarantees, insurance and tied-aid grants obligated in fiscal years 2008, 2009, 2010, and 2011: Provided further, That none of the funds appropriated by this Act or any prior Act appropriating funds for foreign operations, export financing, and related programs for tied-aid credits or grants may be used for any other purpose except through the regular notification procedures of the Committees

on Appropriations: Provided further, That funds appropriated by this paragraph are made available notwithstanding section 2(b)(2) of the Export-Import Bank Act of 1945, in connection with the purchase or lease of any product by any Eastern European country, any Baltic State or any agency or national thereof.

#### ADMINISTRATIVE EXPENSES

For administrative expenses to carry out the direct and guaranteed loan and insurance programs, including hire of passenger motor vehicles and services as authorized by 5 U.S.C. 3109, and not to exceed \$30,000 for official reception and representation expenses for members of the Board of Directors, \$78,000,000: Provided, That the Export-Import Bank may accept, and use, payment or services provided by transaction participants for legal, financial, or technical services in connection with any transaction for which an application for a loan, guarantee or insurance commitment has been made: Provided further, That notwithstanding subsection (b) of section 117 of the Export Enhancement Act of 1992, subsection (a) thereof shall remain in effect until October 1, 2008.

#### RECEIPTS COLLECTED

Receipts collected pursuant to the Export-Import Bank Act of 1945, as amended, and the Federal Credit Reform Act of 1990, as amended, in an amount not to exceed the amount appropriated herein, shall be credited as offsetting collections to this account: Provided, That the sums herein appropriated from the General Fund shall be reduced on a dollar-for-dollar basis by such offsetting collections so as to result in a final fiscal year appropriation from the General Fund estimated at \$0: Provided further, That amounts collected in fiscal year 2008 in excess of obligations, up to \$50,000,000, shall become available October 1, 2008 and shall remain available until September 30, 2011.

#### OVERSEAS PRIVATE INVESTMENT CORPORATION

##### NONCREDIT ACCOUNT

The Overseas Private Investment Corporation is authorized to make, without regard to fiscal year limitations, as provided by 31 U.S.C. 9104, such expenditures and commitments within the limits of funds available to it and in accordance with law as may be necessary: Provided, That the amount available for administrative expenses to carry out the credit and insurance programs (including an amount for official reception and representation expenses which shall not exceed \$35,000) shall not exceed \$47,500,000: Provided further, That project-specific transaction costs, including direct and indirect costs incurred in claims settlements, and other direct costs associated with services provided to specific investors or potential investors pursuant to section 234 of the Foreign Assistance Act of 1961, shall not be considered administrative expenses for the purposes of this heading.

##### PROGRAM ACCOUNT

For the cost of direct and guaranteed loans, \$21,000,000, as authorized by section 234 of the Foreign Assistance Act of 1961, to be derived by transfer from the Overseas Private Investment Corporation Non-Credit Account: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That such sums shall be available for direct loan obligations and loan guaranty commitments incurred or made during fiscal years 2008, 2009, and 2010: Provided further, That funds so obligated in fiscal year 2008 remain available for disbursement through 2016; funds obligated in fiscal year 2009 remain available for disbursement through 2017; funds obligated in fiscal year 2010 remain available for disbursement through 2018: Provided further, That notwithstanding any other provision of law, the Overseas Private Investment Corporation is au-

thorized to undertake any program authorized by title IV of the Foreign Assistance Act of 1961 in Iraq: Provided further, That funds made available pursuant to the authority of the previous proviso shall be subject to the regular notification procedures of the Committees on Appropriations.

In addition, such sums as may be necessary for administrative expenses to carry out the credit program may be derived from amounts available for administrative expenses to carry out the credit and insurance programs in the Overseas Private Investment Corporation Non-Credit Account and merged with said account.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### TRADE AND DEVELOPMENT AGENCY

For necessary expenses to carry out the provisions of section 661 of the Foreign Assistance Act of 1961, \$50,400,000, to remain available until September 30, 2009.

#### TITLE III

#### BILATERAL ECONOMIC ASSISTANCE

##### FUNDS APPROPRIATED TO THE PRESIDENT

For expenses necessary to enable the President to carry out the provisions of the Foreign Assistance Act of 1961, and for other purposes, to remain available until September 30, 2008, unless otherwise specified herein, as follows:

##### GLOBAL HEALTH PROGRAMS

###### (INCLUDING TRANSFER OF FUNDS)

For necessary expenses to carry out the provisions of chapters 1 and 10 of part I of the Foreign Assistance Act of 1961, for global health activities, in addition to funds otherwise available for such purposes, \$6,531,425,000, to remain available until September 30, 2009: Provided, That this amount shall be made available for such activities as: (1) child survival programs; (2) immunization and oral rehydration programs; (3) other health, nutrition, water and sanitation programs which directly address the needs of mothers and children, and related education programs; (4) assistance for children displaced or orphaned by causes other than AIDS; (5) programs for the prevention, treatment, control of, and research on HIV/AIDS, tuberculosis, polio, malaria, and other infectious diseases, and for assistance to communities severely affected by HIV/AIDS, including children displaced or orphaned by AIDS; and (6) family planning/reproductive health: Provided further, That none of the funds appropriated under this heading may be made available for nonproject assistance, except that funds may be made available for such assistance for ongoing health activities: Provided further, That of the funds appropriated under this heading, not to exceed \$350,000, in addition to funds otherwise available for such purposes, may be used to monitor and provide oversight of child survival, maternal and family planning/reproductive health, and infectious disease programs: Provided further, That the following amounts should be allocated as follows: \$450,000,000 for child survival and maternal health; \$15,000,000 for vulnerable children; \$634,675,000 for other infectious diseases; and \$395,000,000 for family planning/reproductive health, including in areas where population growth threatens biodiversity or endangered species: Provided further, That of the funds appropriated under this heading, \$75,000,000 should be made available for a United States contribution to The GAVI Fund, and up to \$6,000,000 may be transferred to and merged with funds appropriated by this Act under the heading "Operating Expenses of the United States Agency for International Development" for costs directly related to global health, but funds made available for such costs may not be derived from amounts made available for contribution under this and preceding provisos: Provided further, That none of the funds made

available in this Act nor any unobligated balances from prior appropriations may be made available to any organization or program which directly supports coercive abortion or involuntary sterilization: Provided further, That none of the funds made available under this Act may be used to pay for the performance of abortion as a method of family planning or to motivate or coerce any person to practice abortions: Provided further, That nothing in this paragraph shall be construed to alter any existing statutory prohibitions against abortion under section 104 of the Foreign Assistance Act of 1961: Provided further, That none of the funds made available under this Act may be used to lobby for or against abortion: Provided further, That in order to reduce reliance on abortion in developing nations, funds shall be available only for voluntary family planning projects which offer, either directly or through referral to, or information about access to, a broad range of family planning methods and services with proven effectiveness, and that any such voluntary family planning project shall meet the following requirements: (1) service providers or referral agents in the project shall not implement or be subject to quotas, or other numerical targets, of total number of births, number of family planning acceptors, or acceptors of a particular method of family planning (this provision shall not be construed to include the use of quantitative estimates or indicators for budgeting and planning purposes); (2) the project shall not include payment of incentives, bribes, gratuities, or financial reward to: (A) An individual in exchange for becoming a family planning acceptor; or (B) program personnel for achieving a numerical target or quota of total number of births, number of family planning acceptors, or acceptors of a particular method of family planning; (3) the project shall not deny any right or benefit, including the right of access to participate in any program of general welfare or the right of access to health care, as a consequence of any individual's decision not to accept family planning services; (4) the project shall provide family planning acceptors comprehensible information on the health benefits and risks of the method chosen, including those conditions that might render the use of the method inadvisable and those adverse side effects known to be consequent to the use of the method; and (5) the project shall ensure that experimental contraceptive drugs and devices and medical procedures are provided only in the context of a scientific study in which participants are advised of potential risks and benefits; and, not less than 60 days after the date on which the Administrator of the United States Agency for International Development determines that there has been a violation of the requirements contained in paragraph (1), (2), (3), or (5) of this proviso, or a pattern or practice of violations of the requirements contained in paragraph (4) of this proviso, the Administrator shall submit to the Committees on Appropriations a report containing a description of such violation and the corrective action taken by the Agency: Provided further, That in awarding grants for natural family planning under section 104 of the Foreign Assistance Act of 1961 no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and, additionally, all such applicants shall comply with the requirements of the previous proviso: Provided further, That for purposes of this or any other Act authorizing or appropriating funds for foreign operations, export financing, and related programs, the term "motivate", as it relates to family planning assistance, shall not be construed to prohibit the provision, consistent with local law, of information or counseling about all pregnancy options: Provided further,

That to the maximum extent practicable, taking into consideration cost, timely availability, and best health practices, funds appropriated in this Act or prior appropriations Acts that are made available for condom procurement should be made available only for the procurement of condoms manufactured in the United States: Provided further, That information provided about the use of condoms as part of projects or activities that are funded from amounts appropriated by this Act shall be medically accurate and shall include the public health benefits and failure rates of such use.

Of the funds appropriated under this heading, for necessary expenses to carry out the provisions of the Foreign Assistance Act of 1961 for the prevention, treatment, and control of, and research on, HIV/AIDS, including for children displaced or orphaned by AIDS, \$5,050,000,000, to remain available until expended, of which \$550,000,000 shall be made available, notwithstanding any other provision of law, except for the United States Leadership Against HIV/AIDS, Tuberculosis and Malaria Act of 2003 (Public Law 108-25) for a United States contribution to the Global Fund to Fight AIDS, Tuberculosis and Malaria, and shall be expended at the minimum rate necessary to make timely payment for projects and activities: Provided, That up to 5 percent of the aggregate amount of funds made available to the Global Fund in fiscal year 2008 may be made available to the United States Agency for International Development for technical assistance related to the activities of the Global Fund: Provided further, That of the funds appropriated by this paragraph, up to \$13,000,000 may be made available, in addition to amounts otherwise available for such purposes, for administrative expenses of the Office of the Global AIDS Coordinator: Provided further, That the Global AIDS Coordinator shall include in each country operational plan for fiscal year 2008 a health workforce strategy for meeting HIV/AIDS goals without reducing the capacity of the country to meet other health needs: Provided further, That of the funds appropriated by this paragraph, not less than \$45,000,000 shall be made available to support the development of microbicides as a means for combating HIV/AIDS, and not less than \$40,000,000 shall be made available for a United States contribution to UNAIDS: Provided further, That funds made available under this heading shall be made available notwithstanding the second sentence of section 403(a) of Public Law 108-25.

#### DEVELOPMENT ASSISTANCE

For necessary expenses to carry out the provisions of sections 103, 105, 106, and sections 251 through 255, and chapter 10 of part I of the Foreign Assistance Act of 1961, \$1,455,000,000, to remain available until September 30, 2009: Provided, That of the funds appropriated under this heading that are made available for assistance programs for displaced and orphaned children and victims of war, not to exceed \$43,000, in addition to funds otherwise available for such purposes, may be used to monitor and provide oversight of such programs: Provided further, That of the funds appropriated by this Act, not less than \$250,000,000 shall be made available for microenterprise and microfinance development programs for the poor, especially women: Provided further, That of the funds appropriated under this heading, not less than \$29,000,000 shall be made available for Collaborative Research Support Programs: Provided further, That of the funds appropriated under this heading, \$750,000 shall be made available to implement 7 U.S.C. section 1736g-2(a)(2)(C) to improve food aid product quality and nutrient delivery: Provided further, That of the funds appropriated under this heading, not less than \$22,000,000 should be made available for the

American Schools and Hospitals Abroad program: Provided further, That of the funds appropriated under this heading, \$12,000,000 may be made available for cooperative development programs within the Office of Private and Voluntary Cooperation: Provided further, That of the funds appropriated in this Act, not less than \$300,000,000 shall be made available for safe drinking water and sanitation supply projects only to implement the Senator Paul Simon Water for the Poor Act of 2005 (Public Law 109-121), of which not less than \$125,000,000 should be made available for such projects in Africa including drilling wells in northern Niger, Mali and elsewhere in the African Sahel region.

#### INTERNATIONAL DISASTER ASSISTANCE

For necessary expenses to carry out the provisions of section 491 of the Foreign Assistance Act of 1961 for international disaster relief, rehabilitation, and reconstruction assistance, \$322,350,000, to remain available until expended, of which \$20,000,000 should be for famine prevention and relief.

#### TRANSITION INITIATIVES

For necessary expenses for international disaster rehabilitation and reconstruction assistance pursuant to section 491 of the Foreign Assistance Act of 1961, \$50,000,000, to remain available until expended, to support transition to democracy and to long-term development of countries in crisis: Provided, That such support may include assistance to develop, strengthen, or preserve democratic institutions and processes, revitalize basic infrastructure, and foster the peaceful resolution of conflict: Provided further, That the United States Agency for International Development shall submit a report to the Committees on Appropriations at least 5 days prior to beginning a new program of assistance: Provided further, That if the President determines that it is important to the national interests of the United States to provide transition assistance in excess of the amount appropriated under this heading, up to \$15,000,000 of the funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for purposes of this heading and under the authorities applicable to funds appropriated under this heading: Provided further, That funds made available pursuant to the previous proviso shall be made available subject to prior consultation with the Committees on Appropriations.

#### DEVELOPMENT CREDIT AUTHORITY

##### (INCLUDING TRANSFER OF FUNDS)

For the cost of direct loans and loan guarantees provided by the United States Agency for International Development, as authorized by sections 256 and 635 of the Foreign Assistance Act of 1961, up to \$21,000,000 may be derived by transfer from funds appropriated by this Act to carry out part I of such Act and under the heading "Assistance for Eastern Europe and the Baltic States": Provided, That such funds shall be made available only for micro and small enterprise programs, urban programs, and other programs which further the purposes of part I of the Act: Provided further, That such costs, including the cost of modifying such direct and guaranteed loans, shall be as defined in section 502 of the Congressional Budget Act of 1974, as amended: Provided further, That funds made available by this paragraph may be used for the cost of modifying any such guaranteed loans under this Act or prior Acts, and funds used for such costs shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further, That the provisions of section 107A(d) (relating to general provisions applicable to the Development Credit Authority) of the Foreign Assistance Act of 1961, as contained in section 306 of H.R. 1486 as reported by the House Committee on International Relations

on May 9, 1997, shall be applicable to direct loans and loan guarantees provided under this heading: Provided further, That these funds are available to subsidize total loan principal, any portion of which is to be guaranteed, of up to \$700,000,000.

In addition, for administrative expenses to carry out credit programs administered by the United States Agency for International Development, \$8,920,000, which may be transferred to and merged with the appropriation for Operating Expenses of the United States Agency for International Development: Provided, That funds made available under this heading shall remain available until September 30, 2010.

#### OPERATING EXPENSES OF THE UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

##### (INCLUDING TRANSFER OF FUNDS)

For necessary expenses to carry out the provisions of section 667 of the Foreign Assistance Act of 1961, \$645,700,000, of which up to \$25,000,000 may remain available until September 30, 2009: Provided, That none of the funds appropriated under this heading and under the heading "Capital Investment Fund" may be made available to finance the construction (including architect and engineering services), purchase, or long-term lease of offices for use by the United States Agency for International Development, unless the Administrator has identified such proposed construction (including architect and engineering services), purchase, or long-term lease of offices in a report submitted to the Committees on Appropriations at least 15 days prior to the obligation of these funds for such purposes: Provided further, That the previous proviso shall not apply where the total cost of construction (including architect and engineering services), purchase, or long-term lease of offices does not exceed \$1,000,000: Provided further, That contracts or agreements entered into with funds appropriated under this heading may entail commitments for the expenditure of such funds through fiscal year 2009: Provided further, That any decision to open a new overseas mission or office of the United States Agency for International Development or, except where there is a substantial security risk to mission personnel, to close or significantly reduce the number of personnel of any such mission or office, shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further, That the authority of sections 610 and 109 of the Foreign Assistance Act of 1961 may be exercised by the Secretary of State to transfer funds appropriated to carry out chapter 1 of part I of such Act to "Operating Expenses of the United States Agency for International Development" in accordance with the provisions of those sections.

#### CAPITAL INVESTMENT FUND

For necessary expenses for overseas construction and related costs, and for the procurement and enhancement of information technology and related capital investments, pursuant to section 667 of the Foreign Assistance Act of 1961, \$90,508,000, to remain available until expended: Provided, That this amount is in addition to funds otherwise available for such purposes: Provided further, That funds appropriated under this heading shall be available for obligation only pursuant to the regular notification procedures of the Committees on Appropriations: Provided further, That of the funds appropriated under this heading, not to exceed \$75,144,500 may be made available for the purposes of implementing the Capital Security Cost Sharing Program.

#### OPERATING EXPENSES OF THE UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT OFFICE OF INSPECTOR GENERAL

For necessary expenses to carry out the provisions of section 667 of the Foreign Assistance

Act of 1961, \$38,000,000, to remain available until September 30, 2009, which sum shall be available for the Office of the Inspector General of the United States Agency for International Development.

OTHER BILATERAL ECONOMIC ASSISTANCE  
ECONOMIC SUPPORT FUND  
(INCLUDING TRANSFER OF FUNDS)

For necessary expenses to carry out the provisions of chapter 4 of part II of the Foreign Assistance Act of 1961, \$3,015,000,000, to remain available until September 30, 2009: Provided, That funds appropriated under this heading that are available for Egypt shall be provided with the understanding that Egypt will undertake significant economic and democratic reforms which are additional to those which were undertaken in previous fiscal years, including the benchmarks accompanying the "Financial Sector Reform Memorandum of Understanding" dated March 20, 2005: Provided further, That with respect to the provision of assistance for Egypt for democracy, human rights and governance activities, the organizations implementing such assistance and the specific nature of that assistance shall not be subject to the prior approval by the Government of Egypt: Provided further, That of the funds appropriated under this heading that are available for assistance for Egypt, not less than \$15,000,000 should be made available for democracy, human rights and governance programs and not less than \$50,000,000 should be used for education programs, of which not less than \$10,000,000 should be made available for scholarships for Egyptian students with high financial need to attend United States accredited institutions of higher education in Egypt: Provided further, That funds appropriated under this heading that are available for assistance for Cyprus should be used only for scholarships, administrative support of the scholarship program, bicomunal projects, and measures aimed at reunification of the island and designed to reduce tensions and promote peace and cooperation between the two communities on Cyprus: Provided further, That of the funds appropriated under this heading, \$363,547,000 shall be made available for assistance for Jordan: Provided further, That of the funds appropriated under this heading, \$75,000,000 shall be made available for assistance for the West Bank and Gaza, of which not to exceed \$2,000,000 may be used for administrative expenses of the United States Agency for International Development, in addition to funds otherwise available for such purposes, to carry out programs in the West Bank and Gaza: Provided further, That of the funds appropriated under this heading, not less than \$30,000,000 shall be made available for assistance for the Philippines and not less than \$10,700,000 shall be made available for assistance for Vietnam: Provided further, That \$45,000,000 of the funds appropriated under this heading shall be made available for assistance for Lebanon, of which not less than \$10,000,000 should be made available for scholarships and direct support of United States educational institutions in Lebanon, and of which not less than \$500,000 shall be made available to the United States Forest Service for forest management and wildlife conservation programs in Lebanon: Provided further, That of the funds appropriated under this heading, not less than \$5,000,000 shall be made available for the fund established by section 2108 of Public Law 109-13: Provided further, That of the funds appropriated under this heading, \$3,000,000 shall be made available for programs to promote democracy and human rights in North Korea: Provided further, That of the funds appropriated under this heading for assistance for Cambodia, \$15,000,000 shall be made available to support, democracy, the rule of law, and human rights in Cambodia, including assistance for

democratic political parties: Provided further, That notwithstanding any other provision of law, funds appropriated under this heading may be made available for programs and activities in the Central Highlands of Vietnam: Provided further, That of the funds appropriated under this heading for the Middle East Partnership Initiative, not less than \$5,000,000 shall be made available to rescue Iraqi scholars: Provided further, That of the funds appropriated under this heading that are available for assistance for the Democratic Republic of Timor-Leste, up to \$1,000,000 may be available for administrative expenses of the United States Agency for International Development in addition to amounts otherwise made available for such purposes: Provided further, That of the funds appropriated under this heading, not less than \$12,000,000 shall be made available for a United States contribution to the Special Court for Sierra Leone, not less than \$3,000,000 shall be made available for a United States contribution to the Extractive Industries Transparency Initiative Trust Fund, not less than \$3,000,000 shall be made available to support implementation of the Kimberley Process Certification Scheme with an emphasis on support for regional efforts to combat cross-border smuggling and for monitoring by civil society groups, not less than \$2,500,000 shall be made available for East Asia and Pacific Environmental Initiatives, and not less than \$5,000,000 shall be made available for programs to protect biodiversity in Colombia's national parks and indigenous reserves: Provided further, That funds appropriated under this heading that are made available for a Middle East Financing Facility, Middle East Enterprise Fund, or any other similar entity in the Middle East shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further, That of the funds appropriated under this heading, not less than \$10,000,000 shall be made available for labor and environmental capacity building activities relating to the free trade agreements with the countries of Central America and the Dominican Republic.

ASSISTANCE FOR EASTERN EUROPE AND THE  
BALTIC STATES

(a) For necessary expenses to carry out the provisions of the Foreign Assistance Act of 1961 and the Support for East European Democracy (SEED) Act of 1989, \$294,568,000, to remain available until September 30, 2009, which shall be available, notwithstanding any other provision of law, for assistance and for related programs for Eastern Europe and the Baltic States.

(b) Funds appropriated under this heading shall be considered to be economic assistance under the Foreign Assistance Act of 1961 for purposes of making available the administrative authorities contained in that Act for the use of economic assistance.

(c) The provisions of section 628 of this Act shall apply to funds appropriated under this heading: Provided, That notwithstanding any provision of this or any other Act, including provisions in this subsection regarding the application of section 628 of this Act, local currencies generated by, or converted from, funds appropriated by this Act and by previous appropriations Acts and made available for the economic revitalization program in Bosnia may be used in Eastern Europe and the Baltic States to carry out the provisions of the Foreign Assistance Act of 1961 and the Support for East European Democracy (SEED) Act of 1989.

ASSISTANCE FOR THE INDEPENDENT STATES OF  
THE FORMER SOVIET UNION

For necessary expenses to carry out the provisions of chapters 11 and 12 of part I of the Foreign Assistance Act of 1961 and the FREEDOM Support Act, for assistance for the Independent States of the former Soviet Union and for re-

lated programs, \$401,885,000, to remain available until September 30, 2009: Provided, That the provisions of such chapters shall apply to funds appropriated by this paragraph: Provided further, That funds made available for the Southern Caucasus region may be used, notwithstanding any other provision of law, for confidence-building measures and other activities in furtherance of the peaceful resolution of regional conflicts, especially those in the vicinity of Abkhazia and Nagorno-Karabagh: Provided further, That of the funds appropriated under this heading, not less than \$8,000,000 shall be made available for humanitarian, conflict mitigation, human rights, civil society, and relief and recovery assistance for Chechnya, Ingushetia, Dagestan, and North Ossetia-Alania in the North Caucasus: Provided further, That of the funds appropriated under this heading that are available for assistance for Russia, not less than \$500,000 shall be made available to the United States Forest Service for forest management and wildlife conservation programs in the Russian Far East: Provided further, That notwithstanding any other provision of law, funds appropriated under this heading in this Act or prior Acts making appropriations for foreign operations, export financing, and related programs, that are made available pursuant to the provisions of section 807 of Public Law 102-511 shall be subject to a 6 percent ceiling on administrative expenses.

INDEPENDENT AGENCIES

INTER-AMERICAN FOUNDATION

For necessary expenses to carry out the functions of the Inter-American Foundation in accordance with the provisions of section 401 of the Foreign Assistance Act of 1969, \$22,000,000, to remain available until September 30, 2009.

AFRICAN DEVELOPMENT FOUNDATION

For necessary expenses to carry out title V of the International Security and Development Cooperation Act of 1980, Public Law 96-533, \$30,000,000, to remain available until September 30, 2009: Provided, That funds made available to grantees may be invested pending expenditure for project purposes when authorized by the Board of Directors of the Foundation: Provided further, That interest earned shall be used only for the purposes for which the grant was made: Provided further, That notwithstanding section 505(a)(2) of the African Development Foundation Act, (1) in exceptional circumstances the Board of Directors of the Foundation may waive the \$250,000 limitation contained in that section with respect to a project and (2) a project may exceed the limitation by up to \$10,000 if the increase is due solely to foreign currency fluctuation: Provided further, That the Foundation shall provide a report to the Committees on Appropriations after each time such waiver authority is exercised.

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

For necessary expenses to carry out the provisions of the Peace Corps Act (75 Stat. 612), including the purchase of not to exceed five passenger motor vehicles for administrative purposes for use outside of the United States, \$323,500,000, to remain available until September 30, 2009: Provided, That none of the funds appropriated under this heading shall be used to pay for abortions: Provided further, That the Director may transfer to the Foreign Currency Fluctuations Account, as authorized by 22 U.S.C. 2515, an amount not to exceed \$2,000,000: Provided further, That funds transferred pursuant to the previous proviso may not be derived from amounts made available for Peace Corps overseas operations.

MILLENNIUM CHALLENGE CORPORATION

For necessary expenses to carry out the provisions of the Millennium Challenge Act of 2003,

\$1,200,000,000, to remain available until expended: Provided, That of the funds appropriated under this heading, up to \$75,000,000 may be available for administrative expenses of the Millennium Challenge Corporation: Provided further, That up to 10 percent of the funds appropriated under this heading may be made available to carry out the purposes of section 616 of the Millennium Challenge Act of 2003 for candidate countries for fiscal year 2008: Provided further, That none of the funds available to carry out section 616 of such Act may be made available until the Chief Executive Officer of the Millennium Challenge Corporation provides a report to the Committees on Appropriations listing the candidate countries that will be receiving assistance under section 616 of such Act, the level of assistance proposed for each such country, a description of the proposed programs, projects and activities, and the implementing agency or agencies of the United States Government: Provided further, That section 605(e)(4) of the Millennium Challenge Act of 2003 shall apply to funds appropriated under this heading: Provided further, That funds appropriated under this heading may be made available for a Millennium Challenge Compact entered into pursuant to section 609 of the Millennium Challenge Act of 2003 only if such Compact obligates, or contains a commitment to obligate subject to the availability of funds and the mutual agreement of the parties to the Compact to proceed, the entire amount of the United States Government funding anticipated for the duration of the Compact.

DEPARTMENT OF STATE  
DEMOCRACY FUND

(a) For necessary expenses to carry out the provisions of the Foreign Assistance Act of 1961 for the promotion of democracy globally, \$177,000,000, of which the following amounts shall be made available, subject to the regular notification procedures of the Committees on Appropriations, until September 30, 2010—

(1) \$75,000,000 for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights and Labor, Department of State, of which \$15,000,000 shall be for democracy and rule of law programs in the People's Republic of China, Hong Kong, and Taiwan: Provided, That assistance for Taiwan should be matched from sources other than the United States Government: Provided further, That \$10,000,000 shall be made available for programs and activities for the promotion of democracy in countries located outside the Middle East region with a significant Muslim population, and where such programs and activities would be important to United States efforts to respond to, deter, or prevent acts of international terrorism: Provided further, That funds used for such purposes should support new initiatives and activities in those countries; and

(2) \$102,000,000 for the National Endowment for Democracy: Provided, That of the funds appropriated by this Act under the headings "Development Assistance", "Economic Support Fund", and "Assistance for the Independent States of the Former Soviet Union", an additional \$18,000,000 shall be made available for the programs and activities of the National Endowment for Democracy.

(b) Funds appropriated by this Act that are made available for the promotion of democracy may be made available notwithstanding any other provision of this or any other Act and, with regard to the National Endowment for Democracy, any regulation. Funds appropriated under this heading are in addition to funds otherwise available for such purposes.

(c) The Assistant Secretary of State for Democracy, Human Rights and Labor shall be responsible for—

(1) all policy, funding, and programming decisions regarding funds made available in this Act

and subsequent Acts making appropriations for the Department of State, foreign operations, export financing, and related programs for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights, and Labor; and

(2) the development of strategies for the promotion of democracy globally and the coordination of democracy programs between the United States Department of State and the United States Agency for International Development.

(d) For the purposes of funds appropriated by this Act, the term "promotion of democracy" means programs that support good governance, human rights, independent media, and the rule of law, and otherwise strengthen the capacity of democratic political parties, governments, non-governmental institutions, and citizens to support the development of democratic states, institutions, and practices that are responsive and accountable to citizens.

(e) Any contract, grant or cooperative agreement (or any amendment to any contract, grant, or cooperative agreement) in excess of \$2,500,000 for the promotion of democracy under this Act shall be subject to the regular notification procedures of the Committees on Appropriations.

INTERNATIONAL NARCOTICS CONTROL AND LAW  
ENFORCEMENT

For necessary expenses to carry out section 481 of the Foreign Assistance Act of 1961, \$558,449,000, to remain available until September 30, 2010: Provided, That during fiscal year 2008, the Department of State may also use the authority of section 608 of the Foreign Assistance Act of 1961, without regard to its restrictions, to receive excess property from an agency of the United States Government for the purpose of providing it to a foreign country under chapter 8 of part I of that Act subject to the regular notification procedures of the Committees on Appropriations: Provided further, That the Secretary of State shall provide to the Committees on Appropriations not later than 45 days after the date of the enactment of this Act and prior to the initial obligation of funds appropriated under this heading, a report on the proposed uses of all funds under this heading on a country-by-country basis for each proposed program, project, or activity: Provided further, That of the funds appropriated under this heading, not less than \$19,000,000 shall be made available for training programs and activities of the International Law Enforcement Academies: Provided further, That funds appropriated under this heading shall be made available for training of foreign law enforcement and judicial personnel in the prevention of violence and discrimination on account of sexual orientation or gender identity: Provided further, That of the funds appropriated under this heading, not less than \$10,500,000 should be made available for programs to combat trafficking in persons and migrant smuggling: Provided further, That of the funds appropriated under this heading, not more than \$38,000,000 may be available for administrative expenses.

ANDEAN PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

(a) For necessary expenses to carry out section 481 of the Foreign Assistance Act of 1961 to support counterdrug, economic and social development, rule of law, and other activities in the Andean region of South America, \$415,050,000, to remain available until September 30, 2010.

(b) In fiscal year 2008, funds available to the Department of State for assistance to the Government of Colombia may be made available to support a unified campaign against drug trafficking, against activities by organizations designated as Foreign Terrorist Organizations, and to take actions to protect human health and welfare in emergency circumstances, including undertaking rescue operations: Provided, That

this authority shall cease to be effective if the Secretary of State has credible evidence that the Colombian Armed Forces are not conducting vigorous operations to restore civilian government authority and respect for human rights in areas under the effective control of paramilitary organizations or successor armed groups: Provided further, That the President shall ensure that if any helicopter procured with funds under this heading is used to aid or abet the operations of any such organization, the helicopter shall be immediately returned to the United States: Provided further, That section 482(b) of the Foreign Assistance Act of 1961 shall not apply to funds appropriated under this heading: Provided further, That assistance provided with funds appropriated under this heading that is made available notwithstanding section 482(b) of the Foreign Assistance Act of 1961 shall be made available subject to the regular notification procedures of the Committees on Appropriations.

(c) Of the funds appropriated under this heading that are available for assistance for Colombia, not less than \$22,000,000 shall be made available for the Office of the Attorney General, of which \$5,000,000 shall be for the Human Rights Unit, \$5,000,000 shall be for the Justice and Peace Unit, \$9,000,000 shall be used to develop a witness protection program for victims of armed groups, and \$3,000,000 shall be for investigations of mass graves and identification of remains: Provided further, That of the funds appropriated under this heading that are available for assistance for Colombia, \$5,000,000 shall be for the Office of the Procuraduria General de la Nacion, \$3,000,000 shall be for the Office of the Defensoria del Pueblo, and \$750,000 shall be made available for a United States contribution to the Office of the United Nations High Commissioner for Human Rights in Colombia to support monitoring and public reporting of human rights conditions in the field.

(d) Funds appropriated by this Act that are available for aerial eradication of coca in Colombia may be made available only for targeted eradication in specific areas and only if the Secretary of State certifies to the Committees on Appropriations that manual eradication in such areas is not feasible: Provided, That not more than 20 percent of such funds may be made available unless the Secretary of State certifies to the Committees on Appropriations that: (1) the herbicide is being used in accordance with EPA label requirements for comparable use in the United States and with Colombian laws; and (2) the herbicide, in the manner it is being used, does not pose unreasonable risks or adverse effects to humans or the environment including endemic species: Provided further, That such funds may not be made available unless the Secretary of State certifies to the Committees on Appropriations that complaints of harm to health or licit crops caused by such aerial eradication are thoroughly evaluated and fair compensation is being paid in a timely manner for meritorious claims, and the Secretary submits a report to the Committees on Appropriations detailing all claims, evaluations, and compensation paid during the twelve month period prior to the date of enactment of this Act: Provided further, That such funds may not be made available for such purposes unless programs are being implemented by the United States Agency for International Development, the Government of Colombia, or other organizations, in consultation and coordination with local communities, to provide alternative sources of income in municipalities where security permits for small-acreage growers whose illicit crops are targeted for aerial eradication: Provided further, That funds appropriated by this Act may be used for aerial eradication in Colombia's national parks or reserves only if the Secretary of State determines on a case-by-case basis that there are no

feasible alternatives and the eradication is conducted in accordance with Colombian laws: Provided further, That of the funds appropriated under this heading that are available for Colombia, \$10,000,000 shall be transferred to, and merged with, funds appropriated under the heading "Foreign Military Financing Program" and shall be made available only for assistance for the Colombian military to provide security for manual eradication programs, including in national parks: Provided further, That none of the funds appropriated by this Act shall be made available for the cultivation or processing of African oil palm, if doing so would contribute to significant loss of native species or the forced displacement of local people.

(e) No United States Armed Forces personnel or United States civilian contractor employed by the United States will participate in any combat operation in connection with assistance made available by this Act for Colombia.

(f) Funds appropriated under this heading that are made available for assistance for the Bolivian military may be made available for such purposes only if the Secretary of State certifies that the Bolivian military is respecting human rights, and civilian judicial authorities are investigating and prosecuting, with the military's full cooperation, military personnel who have been implicated in gross violations of human rights.

(g) Of the funds appropriated under this heading, not more than \$16,000,000 may be available for administrative expenses of the Department of State, and not more than \$8,000,000 may be available, in addition to amounts otherwise available for such purposes, for administrative expenses of the United States Agency for International Development.

(h) The Secretary of State, in consultation with the Administrator of the United States Agency for International Development, shall provide to the Committees on Appropriations not later than 45 days after the date of the enactment of this Act and prior to the initial obligation of funds appropriated under this heading, a report on the proposed uses of all funds under this heading on a country-by-country basis for each proposed program, project, or activity.

#### MIGRATION AND REFUGEE ASSISTANCE

For expenses, not otherwise provided for, necessary to enable the Secretary of State to provide, as authorized by law, a contribution to the International Committee of the Red Cross, assistance to refugees, including contributions to the International Organization for Migration and the United Nations High Commissioner for Refugees, and other activities to meet refugee and migration needs; salaries and expenses of personnel and dependents as authorized by the Foreign Service Act of 1980; allowances as authorized by sections 5921 through 5925 of title 5, United States Code; purchase and hire of passenger motor vehicles; and services as authorized by section 3109 of title 5, United States Code, \$889,000,000, to remain available until expended: Provided, That not more than \$23,000,000 may be available for administrative expenses: Provided further, That \$40,000,000 of the funds made available under this heading shall be made available for refugees resettling in Israel: Provided further, That funds made available under this heading shall be made available for assistance for refugees from North Korea.

#### UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

For necessary expenses to carry out the provisions of section 2(c) of the Migration and Refugee Assistance Act of 1962, as amended (22 U.S.C. 2601(c)), \$45,000,000, to remain available until expended: Provided, That funds made available under this heading are appropriated notwithstanding the provisions contained in section 2(c)(2) of such Act which would limit the

amount of funds which could be appropriated for this purpose.

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

For necessary expenses for nonproliferation, anti-terrorism, demining and related programs and activities, \$499,000,000, to carry out the provisions of chapter 8 of part II of the Foreign Assistance Act of 1961 for anti-terrorism assistance, chapter 9 of part II of the Foreign Assistance Act of 1961, section 504 of the FREEDOM Support Act, section 23 of the Arms Export Control Act or the Foreign Assistance Act of 1961 for demining activities, the clearance of unexploded ordnance, the destruction of small arms, and related activities, notwithstanding any other provision of law, including activities implemented through nongovernmental and international organizations, and section 301 of the Foreign Assistance Act of 1961 for a voluntary contribution to the International Atomic Energy Agency (IAEA), and for a United States contribution to the Comprehensive Nuclear Test Ban Treaty Preparatory Commission: Provided, That of this amount not to exceed \$32,000,000, to remain available until expended, may be made available for the Nonproliferation and Disarmament Fund, notwithstanding any other provision of law, to promote bilateral and multilateral activities relating to nonproliferation and disarmament: Provided further, That such funds may also be used for such countries other than the Independent States of the former Soviet Union and international organizations when it is in the national security interest of the United States to do so: Provided further, That of the funds appropriated under this heading, not less than \$30,000,000 shall be made available for the Biosecurity Engagement Program: Provided further, That funds appropriated under this heading may be made available for the International Atomic Energy Agency only if the Secretary of State determines (and so reports to the Congress) that Israel is not being denied its right to participate in the activities of that Agency: Provided further, That of the funds made available for demining and related activities, not to exceed \$700,000, in addition to funds otherwise available for such purposes, may be used for administrative expenses related to the operation and management of the demining program: Provided further, That funds appropriated under this heading that are available for "Anti-terrorism Assistance" and "Export Control and Border Security" shall remain available until September 30, 2009.

#### DEPARTMENT OF THE TREASURY

##### INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

For necessary expenses to carry out the provisions of section 129 of the Foreign Assistance Act of 1961, \$22,800,000, to remain available until September 30, 2010, which shall be available notwithstanding any other provision of law.

##### DEBT RESTRUCTURING

For the cost, as defined in section 502 of the Congressional Budget Act of 1974, of modifying loans and loan guarantees, as the President may determine, for which funds have been appropriated or otherwise made available for programs within the International Affairs Budget Function 150, including the cost of selling, reducing, or canceling amounts owed to the United States as a result of concessional loans made to eligible countries, pursuant to parts IV and V of the Foreign Assistance Act of 1961, of modifying concessional credit agreements with least developed countries, as authorized under section 411 of the Agricultural Trade Development and Assistance Act of 1954, as amended, of concessional loans, guarantees and credit agreements, as authorized under section 572 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1989 (Public

Law 100-461), and of canceling amounts owed, as a result of loans or guarantees made pursuant to the Export-Import Bank Act of 1945, by countries that are eligible for debt reduction pursuant to title V of H.R. 3425 as enacted into law by section 1000(a)(5) of Public Law 106-113, \$200,300,000, to remain available until September 30, 2010: Provided, That not less than \$20,000,000 of the funds appropriated under this heading shall be made available to carry out the provisions of part V of the Foreign Assistance Act of 1961: Provided further, That amounts paid to the HIPC Trust Fund may be used only to fund debt reduction under the enhanced HIPC initiative by—

- (1) the Inter-American Development Bank;
- (2) the African Development Fund;
- (3) the African Development Bank; and
- (4) the Central American Bank for Economic Integration:

Provided further, That funds may not be paid to the HIPC Trust Fund for the benefit of any country if the Secretary of State has credible evidence that the government of such country is engaged in a consistent pattern of gross violations of internationally recognized human rights or in military or civil conflict that undermines its ability to develop and implement measures to alleviate poverty and to devote adequate human and financial resources to that end: Provided further, That on the basis of final appropriations, the Secretary of the Treasury shall consult with the Committees on Appropriations concerning which countries and international financial institutions are expected to benefit from a United States contribution to the HIPC Trust Fund during the fiscal year: Provided further, That the Secretary of the Treasury shall inform the Committees on Appropriations not less than 15 days in advance of the signature of an agreement by the United States to make payments to the HIPC Trust Fund of amounts for such countries and institutions: Provided further, That the Secretary of the Treasury may disburse funds designated for debt reduction through the HIPC Trust Fund only for the benefit of countries that—

(1) have committed, for a period of 24 months, not to accept new market-rate loans from the international financial institution receiving debt repayment as a result of such disbursement, other than loans made by such institutions to export-oriented commercial projects that generate foreign exchange which are generally referred to as "enclave" loans; and

(2) have documented and demonstrated their commitment to redirect their budgetary resources from international debt repayments to programs to alleviate poverty and promote economic growth that are additional to or expand upon those previously available for such purposes:

Provided further, That any limitation of subsection (e) of section 411 of the Agricultural Trade Development and Assistance Act of 1954 shall not apply to funds appropriated under this heading: Provided further, That none of the funds made available under this heading in this or any other appropriations Act shall be made available for Sudan or Burma unless the Secretary of the Treasury determines and notifies the Committees on Appropriations that a democratically elected government has taken office.

#### TITLE IV

##### MILITARY ASSISTANCE

##### FUNDS APPROPRIATED TO THE PRESIDENT INTERNATIONAL MILITARY EDUCATION AND TRAINING

For necessary expenses to carry out the provisions of section 541 of the Foreign Assistance Act of 1961, \$85,877,000, of which up to \$3,000,000 may remain available until expended: Provided, That funds appropriated under this heading

shall not be available for Equatorial Guinea: Provided further, That the civilian personnel for whom military education and training may be provided under this heading may include civilians who are not members of a government whose participation would contribute to improved civil-military relations, civilian control of the military, or respect for human rights: Provided further, That funds appropriated under this heading that are made available for assistance for Angola, Cameroon, Central African Republic, Chad, Cote d'Ivoire, Guinea, Libya, and Nepal may be made available only for expanded international military education and training: Provided further, That expanded international military education and training may include English language training for purposes of funds appropriated under this heading: Provided further, That funds made available under this heading for assistance for Haiti, Guatemala, the Democratic Republic of the Congo, Sri Lanka, Ethiopia, Bangladesh, Libya, Angola, and Nigeria may only be provided through the regular notification procedures of the Committees on Appropriations.

#### FOREIGN MILITARY FINANCING PROGRAM

For expenses necessary for grants to enable the President to carry out the provisions of section 23 of the Arms Export Control Act, \$4,579,000,000: Provided, That of the funds appropriated under this heading, not less than \$2,400,000,000 shall be available for grants only for Israel: Provided further, That the funds appropriated by this paragraph for Israel shall be disbursed within 30 days of the enactment of this Act or by October 31, 2007, whichever is later: Provided further, That to the extent that the Government of Israel requests that funds be used for such purposes, grants made available for Israel by this paragraph shall, as agreed by Israel and the United States, be available for advanced weapons systems, of which not less than \$631,200,000 shall be available for the procurement in Israel of defense articles and defense services, including research and development: Provided further, That of the funds appropriated by this paragraph, \$300,000,000 shall be made available for assistance for Jordan: Provided further, That of the funds appropriated under this heading, not less than \$8,413,000 shall be made available for assistance for Tunisia: Provided further, That of the funds appropriated under this heading, not less than \$1,300,000,000 shall be made available for grants only for Egypt: Provided further, That funds made available under this heading for assistance for Egypt should be made available for counterterrorism and border security programs in the Sinai: Provided further, That of the funds appropriated under this heading that are available for Colombia, \$10,000,000 shall be made available for medical and rehabilitation assistance, removal of landmines, and to enhance communications capabilities: Provided further, That funds appropriated or otherwise made available by this paragraph shall be nonrepayable notwithstanding any requirement in section 23 of the Arms Export Control Act: Provided further, That funds made available under this paragraph shall be obligated upon apportionment in accordance with paragraph (5)(C) of title 31, United States Code, section 1501(a): Provided further, That 0.1 percent of the funds appropriated under this heading shall be transferred to and merged with funds appropriated under the heading "Economic Support Fund" to be made available to the Bureau of Democracy, Human Rights and Labor, Department of State, to ensure adequate monitoring of the use of assistance made available under this heading in countries where such monitoring is most needed, in addition to amounts otherwise available for such purposes.

None of the funds made available under this heading shall be available to finance the pro-

urement of defense articles, defense services, or design and construction services that are not sold by the United States Government under the Arms Export Control Act unless the foreign country proposing to make such procurements has first signed an agreement with the United States Government specifying the conditions under which such procurements may be financed with such funds: Provided, That all country and funding level increases in allocations shall be submitted through the regular notification procedures of section 515 of this Act: Provided further, That none of the funds appropriated under this heading shall be available for assistance for Sudan: Provided further, That none of the funds appropriated under this heading may be made available for assistance for Haiti, Guatemala, Nepal, Sri Lanka, Pakistan, Bangladesh, Philippines, Indonesia, Bosnia and Herzegovina, Ethiopia, and Democratic Republic of the Congo except pursuant to the regular notification procedures of the Committees on Appropriations: Provided further, That funds made available under this heading may be used, notwithstanding any other provision of law, for demining, the clearance of unexploded ordnance, and related activities, and may include activities implemented through nongovernmental and international organizations: Provided further, That only those countries for which assistance was justified for the "Foreign Military Sales Financing Program" in the fiscal year 1989 congressional presentation for security assistance programs may utilize funds made available under this heading for procurement of defense articles, defense services or design and construction services that are not sold by the United States Government under the Arms Export Control Act: Provided further, That funds appropriated under this heading shall be expended at the minimum rate necessary to make timely payment for defense articles and services: Provided further, That not more than \$41,900,000 of the funds appropriated under this heading may be obligated for necessary expenses, including the purchase of passenger motor vehicles for replacement only for use outside of the United States, for the general costs of administering military assistance and sales: Provided further, That not more than \$395,000,000 of funds realized pursuant to section 21(e)(1)(A) of the Arms Export Control Act may be obligated for expenses incurred by the Department of Defense during fiscal year 2008 pursuant to section 43(b) of the Arms Export Control Act, except that this limitation may be exceeded only through the regular notification procedures of the Committees on Appropriations: Provided further, That foreign military financing program funds estimated to be outlayed for Egypt during fiscal year 2008 may be transferred to an interest bearing account for Egypt in the Federal Reserve Bank of New York.

#### PEACEKEEPING OPERATIONS

For necessary expenses to carry out the provisions of section 551 of the Foreign Assistance Act of 1961, \$273,200,000: Provided, That of the funds made available under this heading, not less than \$25,000,000 shall be made available for a United States contribution to the Multinational Force and Observers mission in the Sinai: Provided further, That none of the funds appropriated under this heading shall be obligated or expended except as provided through the regular notification procedures of the Committees on Appropriations.

#### TITLE V

##### MULTILATERAL ECONOMIC ASSISTANCE

##### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL FINANCIAL INSTITUTIONS

##### GLOBAL ENVIRONMENT FACILITY

For the United States contribution for the Global Environment Facility, \$106,763,000 to the

International Bank for Reconstruction and Development as trustee for the Global Environment Facility (GEF), by the Secretary of the Treasury, to remain available until expended.

##### CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

For payment to the International Development Association by the Secretary of the Treasury, \$1,000,000,000, to remain available until expended: Provided, That funds appropriated under this heading should not be obligated until the Secretary of the Treasury reports to the Committees on Appropriations that he has received written assurance from the President of the World Bank that the bank's management will not recommend or support any loan, grant, credit or other financing for any infrastructure project which would contribute to significant loss of tropical forest or biodiversity.

##### CONTRIBUTION TO THE ENTERPRISE FOR THE AMERICAS MULTILATERAL INVESTMENT FUND

For payment to the Enterprise for the Americas Multilateral Investment Fund by the Secretary of the Treasury, for the United States contribution to the fund, \$25,000,000, to remain available until expended.

##### CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

For the United States contribution by the Secretary of the Treasury to the increase in resources of the Asian Development Fund, as authorized by the Asian Development Bank Act, as amended, \$90,000,000, to remain available until expended.

##### CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

For payment to the African Development Bank by the Secretary of the Treasury, \$2,037,000, for the United States paid-in share of the increase in capital stock, to remain available until expended.

##### LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The United States Governor of the African Development Bank may subscribe without fiscal year limitation for the callable capital portion of the United States share of such capital stock in an amount not to exceed \$31,918,770.

##### CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

For the United States contribution by the Secretary of the Treasury to the increase in resources of the African Development Fund, \$105,000,000, to remain available until expended.

##### CONTRIBUTION TO THE EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT

For payment to the European Bank for Reconstruction and Development by the Secretary of the Treasury, \$10,159 for the United States share of the paid-in portion of the increase in capital stock, to remain available until expended.

##### CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

For the United States contribution by the Secretary of the Treasury to increase the resources of the International Fund for Agricultural Development, \$18,072,000, to remain available until expended.

##### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

For necessary expenses to carry out the provisions of section 301 of the Foreign Assistance Act of 1961, and of section 2 of the United Nations Environment Program Participation Act of 1973, \$313,925,000: Provided, That of the funds appropriated under this heading that are available for the Organization of American States Fund for Strengthening Democracy, \$500,000 shall be subject to the regular notification procedures of the Committees on Appropriations.

## TITLE VI

## GENERAL PROVISIONS

## COMPENSATION FOR UNITED STATES EXECUTIVE DIRECTORS TO INTERNATIONAL FINANCIAL INSTITUTIONS

SEC. 601. (a) No funds appropriated by this Act may be made as payment to any international financial institution while the United States Executive Director to such institution is compensated by the institution at a rate which, together with whatever compensation such Director receives from the United States, is in excess of the rate provided for an individual occupying a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code, or while any alternate United States Director to such institution is compensated by the institution at a rate in excess of the rate provided for an individual occupying a position at level V of the Executive Schedule under section 5316 of title 5, United States Code.

(b) For purposes of this section "international financial institutions" are: the International Bank for Reconstruction and Development, the Inter-American Development Bank, the Asian Development Bank, the Asian Development Fund, the African Development Bank, the African Development Fund, the International Monetary Fund, the North American Development Bank, and the European Bank for Reconstruction and Development.

## ALLOCATIONS

SEC. 602. (a) Funds provided in this Act for the following accounts shall be made available for programs and countries in the amounts contained in the respective tables included in the report accompanying this Act:

"Educational and Cultural Exchange Programs".

"Embassy Security, Construction, and Maintenance".

"International Fisheries Commissions".

"International Broadcasting Operations".

"Global Health Programs".

"Economic Support Fund".

"Assistance for Eastern Europe and the Baltic States".

"Assistance for the Independent States of the Former Soviet Union".

"Democracy Fund".

"Andean Programs".

"Nonproliferation, Anti-Terrorism, Demining and Related Programs".

"Foreign Military Financing Program".

"International Organizations and Programs".

(b) Any proposed increases or decreases to the amounts contained in such tables in the accompanying report shall be subject to the regular notification procedures of the Committees on Appropriations and section 634A of the Foreign Assistance Act of 1961.

## LIMITATION ON RESIDENCE EXPENSES

SEC. 603. Of the funds appropriated or made available pursuant to title III of this Act, not to exceed \$100,500 shall be for official residence expenses of the United States Agency for International Development during the current fiscal year: Provided, That appropriate steps shall be taken to assure that, to the maximum extent possible, United States-owned foreign currencies are utilized in lieu of dollars.

## UNOBLIGATED BALANCES REPORT

SEC. 604. Any Department or Agency to which funds are appropriated or otherwise made available by this Act shall provide, upon request of the Committees on Appropriations, an accurate accounting by program, project, and activity of the funds received by such Department or Agency in this fiscal year or any previous fiscal year that remain unobligated and unexpended.

## LIMITATION ON REPRESENTATIONAL ALLOWANCES

SEC. 605. Of the funds appropriated or made available pursuant to this Act, not to exceed

\$250,000 shall be available for representation and entertainment allowances, of which not to exceed \$5,000 shall be available for entertainment allowances, for the United States Agency for International Development during the current fiscal year: Provided, That no such entertainment funds may be used for the purposes listed in section 648 of this Act: Provided further, That appropriate steps shall be taken to assure that, to the maximum extent possible, United States-owned foreign currencies are utilized in lieu of dollars: Provided further, That of the funds made available by this Act for general costs of administering military assistance and sales under the heading "Foreign Military Financing Program", not to exceed \$4,000 shall be available for entertainment expenses and not to exceed \$130,000 shall be available for representation allowances: Provided further, That of the funds made available by this Act under the heading "International Military Education and Training", not to exceed \$55,000 shall be available for entertainment allowances: Provided further, That of the funds made available by this Act for the Inter-American Foundation, not to exceed \$2,000 shall be available for entertainment and representation allowances: Provided further, That of the funds made available by this Act for the Peace Corps, not to exceed a total of \$4,000 shall be available for entertainment expenses: Provided further, That of the funds made available by this Act under the heading "Trade and Development Agency", not to exceed \$4,000 shall be available for representation and entertainment allowances: Provided further, That of the funds made available by this Act under the heading "Millennium Challenge Corporation", not to exceed \$115,000 shall be available for representation and entertainment allowances.

## PROHIBITION ON TAXATION OF UNITED STATES ASSISTANCE

SEC. 606. (a) PROHIBITION ON TAXATION.—None of the funds appropriated by this Act may be made available to provide assistance for a foreign country under a new bilateral agreement governing the terms and conditions under which such assistance is to be provided unless such agreement includes a provision stating that assistance provided by the United States shall be exempt from taxation, or reimbursed, by the foreign government, and the Secretary of State shall expeditiously seek to negotiate amendments to existing bilateral agreements, as necessary, to conform with this requirement.

(b) REIMBURSEMENT OF FOREIGN TAXES.—An amount equivalent to 200 percent of the total taxes assessed during fiscal year 2008 on funds appropriated by this Act by a foreign government or entity against commodities financed under United States assistance programs for which funds are appropriated by this Act, either directly or through grantees, contractors and subcontractors shall be withheld from obligation from funds appropriated for assistance for fiscal year 2009 and allocated for the central government of such country and for the West Bank and Gaza Program to the extent that the Secretary of State certifies and reports in writing to the Committees on Appropriations that such taxes have not been reimbursed to the Government of the United States.

(c) DE MINIMIS EXCEPTION.—Foreign taxes of a de minimis nature shall not be subject to the provisions of subsection (b).

(d) REPROGRAMMING OF FUNDS.—Funds withheld from obligation for each country or entity pursuant to subsection (b) shall be reprogrammed for assistance to countries which do

not assess taxes on United States assistance or which have an effective arrangement that is providing substantial reimbursement of such taxes.

## (e) DETERMINATIONS.—

(1) The provisions of this section shall not apply to any country or entity the Secretary of State determines—

(A) does not assess taxes on United States assistance or which has an effective arrangement that is providing substantial reimbursement of such taxes; or

(B) the foreign policy interests of the United States outweigh the policy of this section to ensure that United States assistance is not subject to taxation.

(2) The Secretary of State shall consult with the Committees on Appropriations at least 15 days prior to exercising the authority of this subsection with regard to any country or entity.

(f) IMPLEMENTATION.—The Secretary of State shall issue rules, regulations, or policy guidance, as appropriate, to implement the prohibition against the taxation of assistance contained in this section.

## (g) DEFINITIONS.—As used in this section—

(1) the terms "taxes" and "taxation" refer to value added taxes and customs duties imposed on commodities financed with United States assistance for programs for which funds are appropriated by this Act; and

(2) the term "bilateral agreement" refers to a framework bilateral agreement between the Government of the United States and the government of the country receiving assistance that describes the privileges and immunities applicable to United States foreign assistance for such country generally, or an individual agreement between the Government of the United States and such government that describes, among other things, the treatment for tax purposes that will be accorded the United States assistance provided under that agreement.

## PROHIBITION AGAINST DIRECT FUNDING FOR CERTAIN COUNTRIES

SEC. 607. None of the funds appropriated or otherwise made available pursuant to this Act shall be obligated or expended to finance directly any assistance or reparations to Cuba, North Korea, Iran, or Syria: Provided, That for purposes of this section, the prohibition on obligations or expenditures shall include direct loans, credits, insurance and guarantees of the Export-Import Bank or its agents.

## MILITARY COUPS

SEC. 608. None of the funds appropriated or otherwise made available pursuant to this Act shall be obligated or expended to finance directly any assistance to the government of any country whose duly elected head of government is deposed by military coup or decree: Provided, That assistance may be resumed to such government if the President determines and certifies to the Committees on Appropriations that subsequently elected government has taken office: Provided further, That the provisions of this section shall not apply to assistance to promote democratic elections or public participation in democratic processes: Provided further, That funds made available pursuant to the previous provisions shall be subject to the regular notification procedures of the Committees on Appropriations.

## TRANSFERS

SEC. 609. (a) DEPARTMENT OF STATE AND BROADCASTING BOARD OF GOVERNORS.—Not to exceed 5 percent of any appropriation made available for the current fiscal year for the Department of State in this Act may be transferred between such appropriations, but no such appropriation, except as otherwise specifically provided, shall be increased by more than 10 percent by any such transfers: Provided, That not

to exceed 5 percent of any appropriation made available for the current fiscal year for the Broadcasting Board of Governors in this Act may be transferred between such appropriations, but no such appropriation, except as otherwise specifically provided, shall be increased by more than 10 percent by any such transfers: Provided further, That any transfer pursuant to this section shall be treated as a reprogramming of funds under section 104 of this Act and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

(b)(1) **LIMITATION ON TRANSFERS BETWEEN AGENCIES.**—None of the funds made available by this Act may be transferred to any department, agency, or instrumentality of the United States Government, except pursuant to a transfer made by, or transfer authority provided in, this Act or any other appropriation Act.

(2) Notwithstanding paragraph (1), in addition to transfers made by, or authorized elsewhere in, this Act, funds appropriated by this Act to carry out the purposes of the Foreign Assistance Act of 1961 may be allocated or transferred to agencies of the United States Government pursuant to the provisions of sections 109, 610, and 632 of the Foreign Assistance Act of 1961.

(c) **TRANSFERS BETWEEN ACCOUNTS.**—None of the funds made available by this Act may be obligated under an appropriation account to which they were not appropriated, except for transfers specifically provided for in this Act, unless the President provides notification in accordance with the regular notification procedures of the Committees on Appropriations.

(d) **AUDIT OF INTER-AGENCY TRANSFERS.**—Any agreement for the transfer or allocation of funds appropriated by this Act, or prior Acts, entered into between the United States Agency for International Development and another agency of the United States Government under the authority of section 632(a) of the Foreign Assistance Act of 1961 or any comparable provision of law, shall expressly provide that the Office of the Inspector General for the agency receiving the transfer or allocation of such funds shall perform periodic program and financial audits of the use of such funds: Provided, That funds transferred under such authority may be made available for the cost of such audits.

#### COMMERCIAL LEASING OF DEFENSE ARTICLES

SEC. 610. Notwithstanding any other provision of law, and subject to the regular notification procedures of the Committees on Appropriations, the authority of section 23(a) of the Arms Export Control Act may be used to provide financing to Israel, Egypt and NATO and major non-NATO allies for the procurement by leasing (including leasing with an option to purchase) of defense articles from United States commercial suppliers, not including Major Defense Equipment (other than helicopters and other types of aircraft having possible civilian application), if the President determines that there are compelling foreign policy or national security reasons for those defense articles being provided by commercial lease rather than by government-to-government sale under such Act.

#### AVAILABILITY OF FUNDS

SEC. 611. No part of any appropriation contained in this Act shall remain available for obligation after the expiration of the current fiscal year unless expressly so provided in this Act: Provided, That funds appropriated for the purposes of chapters 1, 8, 11, and 12 of part I, section 661, section 667, chapters 4, 6, 8, and 9 of part II of the Foreign Assistance Act of 1961, section 23 of the Arms Export Control Act, and funds provided under the heading "Assistance for Eastern Europe and the Baltic States", shall remain available for an additional 4 years from the date on which the availability of such funds

would otherwise have expired, if such funds are initially obligated before the expiration of their respective periods of availability contained in this Act: Provided further, That, notwithstanding any other provision of this Act, any funds made available for the purposes of chapter 1 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961 which are allocated or obligated for cash disbursements in order to address balance of payments or economic policy reform objectives, shall remain available until expended: Provided further, That the Director of the Trade and Development Agency shall notify the Committees on Appropriations not later than 15 days prior to any re-obligation of funds appropriated for the purposes of section 661 of part II of the Foreign Assistance Act of 1961.

#### LIMITATION ON ASSISTANCE TO COUNTRIES IN DEFAULT

SEC. 612. No part of any appropriation contained in this Act shall be used to furnish assistance to the government of any country which is in default during a period in excess of 1 calendar year in payment to the United States of principal or interest on any loan made to the government of such country by the United States pursuant to a program for which funds are appropriated under this Act unless the President determines, following consultations with the Committees on Appropriations, that assistance to such country is in the national interest of the United States.

#### COMMERCE AND TRADE

SEC. 613. (a) None of the funds appropriated or made available pursuant to this Act for direct assistance and none of the funds otherwise made available pursuant to this Act to the Export-Import Bank and the Overseas Private Investment Corporation shall be obligated or expended to finance any loan, any assistance or any other financial commitments for establishing or expanding production of any commodity for export by any country other than the United States, if the commodity is likely to be in surplus on world markets at the time the resulting productive capacity is expected to become operative and if the assistance will cause substantial injury to United States producers of the same, similar, or competing commodity: Provided, That such prohibition shall not apply to the Export-Import Bank if in the judgment of its Board of Directors the benefits to industry and employment in the United States are likely to outweigh the injury to United States producers of the same, similar, or competing commodity, and the Chairman of the Board so notifies the Committees on Appropriations.

(b) None of the funds appropriated by this or any other Act to carry out chapter 1 of part I of the Foreign Assistance Act of 1961 shall be available for any testing or breeding feasibility study, variety improvement or introduction, consultancy, publication, conference, or training in connection with the growth or production in a foreign country of an agricultural commodity for export which would compete with a similar commodity grown or produced in the United States: Provided, That this subsection shall not prohibit—

(1) activities designed to increase food security in developing countries where such activities will not have a significant impact on the export of agricultural commodities of the United States; or

(2) research activities intended primarily to benefit American producers.

#### SURPLUS COMMODITIES

SEC. 614. The Secretary of the Treasury shall instruct the United States Executive Directors of the International Bank for Reconstruction and Development, the International Development Association, the International Finance Corporation, the Inter-American Development Bank, the

International Monetary Fund, the Asian Development Bank, the Inter-American Investment Corporation, the North American Development Bank, the European Bank for Reconstruction and Development, the African Development Bank, and the African Development Fund to use the voice and vote of the United States to oppose any assistance by these institutions, using funds appropriated or made available pursuant to this Act, for the production or extraction of any commodity or mineral for export, if it is in surplus on world markets and if the assistance will cause substantial injury to United States producers of the same, similar, or competing commodity.

#### REPROGRAMMING NOTIFICATION REQUIREMENTS

SEC. 615. (a) None of the funds made available in all titles of this Act, or in prior appropriations Acts to the agencies and departments funded by this Act that remain available for obligation or expenditure in fiscal year 2008, or provided from any accounts in the Treasury of the United States derived by the collection of fees or of currency reflows or other offsetting collections, or made available by transfer, to the agencies and departments funded by this Act, shall be available for obligation or expenditure through a reprogramming of funds that: (1) creates new programs; (2) eliminates a program, project, or activity; (3) increases funds or personnel by any means for any project or activity for which funds have been denied or restricted; (4) relocates an office or employees; (5) closes or opens a mission or post; (6) reorganizes or re-names offices; (7) reorganizes programs or activities; or (8) contracts out or privatizes any functions or activities presently performed by Federal employees; unless the Committees on Appropriations are notified 15 days in advance of such reprogramming of funds.

(b) For the purposes of providing the executive branch with the necessary administrative flexibility, none of the funds provided under title I of this Act, or provided under previous appropriations Acts to the agencies or department funded under title I of this Act that remain available for obligation or expenditure in fiscal year 2008, or provided from any accounts in the Treasury of the United States derived by the collection of fees available to the agencies or department funded by title I of this Act, shall be available for obligation or expenditure for activities, programs, or projects through a reprogramming of funds in excess of \$750,000 or ten percent, whichever is less, that: (1) augments existing programs, projects, or activities; (2) reduces by 10 percent funding for any existing program, project, or activity, or numbers of personnel by ten percent as approved by Congress; or (3) results from any general savings, including savings from a reduction in personnel, which would result in a change in existing programs, activities, or projects as approved by Congress; unless the Committees on Appropriations are notified 15 days in advance of such reprogramming of funds.

(c) For the purposes of providing the executive branch with the necessary administrative flexibility, none of the funds made available under titles II through V of this Act for "Global Health Programs", "Development Assistance", "International Organizations and Programs", "Trade and Development Agency", "International Narcotics Control and Law Enforcement", "Andean Programs", "Assistance for Eastern Europe and the Baltic States", "Assistance for the Independent States of the Former Soviet Union", "Economic Support Fund", "Democracy Fund", "Peacekeeping Operations", "Capital Investment Fund", "Operating Expenses of the United States Agency for International Development", "Operating Expenses of the United States Agency for International Development Office of Inspector General", "Nonproliferation, Anti-terrorism,

Demining and Related Programs”, “Millennium Challenge Corporation” (by country only), “Foreign Military Financing Program”, “International Military Education and Training”, “Peace Corps”, and “Migration and Refugee Assistance”, shall be available for obligation for activities, programs, projects, type of materiel assistance, countries, or other operations not justified or in excess of the amount justified to the Committees on Appropriations for obligation under any of these specific headings unless the Committees on Appropriations of both Houses of Congress are previously notified 15 days in advance: Provided, That the President shall not enter into any commitment of funds appropriated for the purposes of section 23 of the Arms Export Control Act for the provision of major defense equipment, other than conventional ammunition, or other major defense items defined to be aircraft, ships, missiles, or combat vehicles, not previously justified to Congress or 20 percent in excess of the quantities justified to Congress unless the Committees on Appropriations are notified 15 days in advance of such commitment: Provided further, That this subsection shall not apply to any reprogramming for an activity, program, or project for which funds are appropriated under titles III or IV of this Act of less than 10 percent of the amount previously justified to the Congress for obligation for such activity, program, or project for the current fiscal year.

(d) The requirements of this section or any similar provision of this Act or any other Act, including any prior Act requiring notification in accordance with the regular notification procedures of the Committees on Appropriations, may be waived if failure to do so would pose a substantial risk to human health or welfare: Provided, That in case of any such waiver, notification to the Congress, or the appropriate congressional committees, shall be provided as early as practicable, but in no event later than 3 days after taking the action to which such notification requirement was applicable, in the context of the circumstances necessitating such waiver: Provided further, That any notification provided pursuant to such a waiver shall contain an explanation of the emergency circumstances.

#### LIMITATION ON AVAILABILITY OF FUNDS FOR INTERNATIONAL ORGANIZATIONS AND PROGRAMS

SEC. 616. Subject to the regular notification procedures of the Committees on Appropriations, funds appropriated under this Act or any previously enacted Act making appropriations for foreign operations, export financing, and related programs, which are returned or not made available for organizations and programs because of the implementation of section 307(a) of the Foreign Assistance Act of 1961, shall remain available for obligation until September 30, 2009: Provided, That section 307(a) of the Foreign Assistance Act of 1961 is amended by striking “Libya”.

#### INDEPENDENT STATES OF THE FORMER SOVIET UNION

SEC. 617. (a) None of the funds appropriated under the heading “Assistance for the Independent States of the Former Soviet Union” shall be made available for assistance for a government of an Independent State of the former Soviet Union if that government directs any action in violation of the territorial integrity or national sovereignty of any other Independent State of the former Soviet Union, such as those violations included in the Helsinki Final Act: Provided, That such funds may be made available without regard to the restriction in this subsection if the President determines that to do so is in the national security interest of the United States.

(b) None of the funds appropriated under the heading “Assistance for the Independent States of the Former Soviet Union” shall be made

available for any state to enhance its military capability: Provided, That this restriction does not apply to demilitarization, demining or non-proliferation programs.

(c) Funds appropriated under the heading “Assistance for the Independent States of the Former Soviet Union” for the Russian Federation, Armenia, Kazakhstan, and Uzbekistan shall be subject to the regular notification procedures of the Committees on Appropriations.

(d)(1) Of the funds appropriated under this heading that are allocated for assistance for the Government of the Russian Federation, 60 percent shall be withheld from obligation until the President determines and certifies in writing to the Committees on Appropriations that the Government of the Russian Federation—

(A) has terminated implementation of arrangements to provide Iran with technical expertise, training, technology, or equipment necessary to develop a nuclear reactor, related nuclear research facilities or programs, or ballistic missile capability; and

(B) is providing full access to international non-government organizations providing humanitarian relief to refugees and internally displaced persons in Chechnya.

(2) Paragraph (1) shall not apply to—

(A) assistance to combat infectious diseases, child survival activities, or assistance for victims of trafficking in persons; and

(B) activities authorized under title V (Non-proliferation and Disarmament Programs and Activities) of the FREEDOM Support Act.

(e) Section 907 of the FREEDOM Support Act shall not apply to—

(1) activities to support democracy or assistance under title V of the FREEDOM Support Act and section 1424 of Public Law 104-201 or non-proliferation assistance;

(2) any assistance provided by the Trade and Development Agency under section 661 of the Foreign Assistance Act of 1961 (22 U.S.C. 2421);

(3) any activity carried out by a member of the United States and Foreign Commercial Service while acting within his or her official capacity;

(4) any insurance, reinsurance, guarantee or other assistance provided by the Overseas Private Investment Corporation under title IV of chapter 2 of part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2191 et seq.);

(5) any financing provided under the Export-Import Bank Act of 1945; or

(6) humanitarian assistance.

#### PROHIBITION ON FUNDING FOR ABORTIONS AND INVOLUNTARY STERILIZATION

SEC. 618. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortions. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for the performance of involuntary sterilization as a method of family planning or to coerce or provide any financial incentive to any person to undergo sterilizations. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be used to pay for any biomedical research which relates in whole or in part, to methods of, or the performance of, abortions or involuntary sterilization as a means of family planning. None of the funds made available to carry out part I of the Foreign Assistance Act of 1961, as amended, may be obligated or expended for any country or organization if the President certifies that the use of these funds by any such country or organization would violate any of the above provisions related to abortions and involuntary sterilizations.

#### EXPORT FINANCING TRANSFER AUTHORITIES

SEC. 619. Not to exceed 5 percent of any appropriation other than for administrative ex-

penses made available for fiscal year 2008, for programs under title II of this Act may be transferred between such appropriations for use for any of the purposes, programs, and activities for which the funds in such receiving account may be used, but no such appropriation, except as otherwise specifically provided, shall be increased by more than 25 percent by any such transfer: Provided, That the exercise of such authority shall be subject to the regular notification procedures of the Committees on Appropriations.

#### SPECIAL NOTIFICATION REQUIREMENTS

SEC. 620. None of the funds appropriated by this Act shall be obligated or expended for assistance for Serbia, Sudan, Zimbabwe, Pakistan, Cuba, the Dominican Republic, Iran, Haiti, Mexico or Cambodia except as provided through the regular notification procedures of the Committees on Appropriations.

#### DEFINITION OF PROGRAM, PROJECT, AND ACTIVITY

SEC. 621. For the purpose of titles II through V of this Act “program, project, and activity” shall be defined at the appropriations Act account level and shall include all appropriations and authorizations Acts earmarks, ceilings, and limitations with the exception that for the following accounts: “Economic Support Fund” and “Foreign Military Financing Program”, “program, project, and activity” shall also be considered to include country, regional, and central program level funding within each such account; for the development assistance accounts of the United States Agency for International Development “program, project, and activity” shall also be considered to include central, country, regional, and program level funding, either as: (1) justified to the Congress; or (2) allocated by the executive branch in accordance with a report, to be provided to the Committees on Appropriations within 30 days of the enactment of this Act, as required by section 653(a) of the Foreign Assistance Act of 1961.

#### GLOBAL HEALTH ACTIVITIES

SEC. 622. Up to \$13,500,000 of the funds made available by this Act for assistance under the heading “Global Health Programs”, may be used to reimburse United States Government agencies, agencies of State governments, institutions of higher learning, and private and voluntary organizations for the full cost of individuals (including for the personal services of such individuals) detailed or assigned to, or contracted by, as the case may be, the United States Agency for International Development for the purpose of carrying out activities under that heading: Provided, That up to \$3,500,000 of the funds made available by this Act for assistance under the heading “Development Assistance” may be used to reimburse such agencies, institutions, and organizations for such costs of such individuals carrying out other development assistance activities: Provided further, That funds appropriated by titles III and IV of this Act that are made available for bilateral assistance for child survival activities or disease programs including activities relating to research on, and the prevention, treatment and control of, HIV/AIDS may be made available notwithstanding any other provision of law except for the provisions under the heading “Global Health Programs” and the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (117 Stat. 711; 22 U.S.C. 7601 et seq.), as amended: Provided further, That of the funds appropriated under title III of this Act, not less than \$461,060,000 shall be made available for family planning/reproductive health: Provided further, That in order to prevent unintended pregnancies, abortions, and the transmission of sexually transmitted infections, including HIV/AIDS, no contract or grant for the exclusive purpose of providing donated contraceptives in

developing countries shall be denied to any non-governmental organization solely on the basis of the policy contained in the President's March 28, 2001, Memorandum to the Administrator of the United States Agency for International Development with respect to providing contraceptives in developing countries, or any comparable administration policy regarding the provision of contraceptives.

#### AFGHANISTAN

SEC. 623. Of the funds appropriated by titles III and IV of this Act, up to \$1,057,050,000 may be made available for assistance for Afghanistan, of which not less than \$75,000,000 should be made available to support programs that directly address the needs of Afghan women and girls, of which not less than \$12,000,000 shall be made available for grants to support training and equipment to improve the capacity of women-led Afghan nongovernmental organizations and to support the activities of such organizations, and not less than \$3,000,000 should be made available for reforestation activities: Provided, That funds made available pursuant to the previous proviso for reforestation activities should be matched, to the maximum extent possible, with contributions from American and Afghan businesses: Provided further, That of the funds appropriated by this Act that are available for Afghanistan, \$20,000,000 should be made available through United States universities to develop agriculture extension services for Afghan farmers, and not less than \$10,000,000 shall be made available for continued support of the United States Agency for International Development's Afghan Civilian Assistance Program.

#### NOTIFICATION ON EXCESS DEFENSE EQUIPMENT

SEC. 624. Prior to providing excess Department of Defense articles in accordance with section 516(a) of the Foreign Assistance Act of 1961, the Department of Defense shall notify the Committees on Appropriations to the same extent and under the same conditions as are other committees pursuant to subsection (f) of that section: Provided, That before issuing a letter of offer to sell excess defense articles under the Arms Export Control Act, the Department of Defense shall notify the Committees on Appropriations in accordance with the regular notification procedures of such Committees if such defense articles are significant military equipment (as defined in section 47(9) of the Arms Export Control Act) or are valued (in terms of original acquisition cost) at \$7,000,000 or more, or if notification is required elsewhere in this Act for the use of appropriated funds for specific countries that would receive such excess defense articles: Provided further, That such Committees shall also be informed of the original acquisition cost of such defense articles.

#### GLOBAL FUND MANAGEMENT

SEC. 625. Notwithstanding any other provision of this Act, 20 percent of the funds that are appropriated by this Act for a contribution to support the Global Fund to Fight AIDS, Tuberculosis and Malaria (the "Global Fund") shall be withheld from obligation to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Global Fund—

(1) is releasing incremental disbursements only if grantees demonstrate progress against clearly defined performance indicators;

(2) is providing support and oversight to country-level entities, such as country coordinating mechanisms, principal recipients, and local Fund agents, to enable them to fulfill their mandates;

(3) has a full-time, professional, independent Office of Inspector General that is fully operational;

(4) requires local Fund agents to assess whether a principal recipient has the capacity to oversee the activities of sub-recipients;

(5) is making progress toward implementing a reporting system that breaks down grantee budget allocations by programmatic activity;

(6) has adopted and is implementing an appropriate policy on the public release of documents produced by the Office of the Inspector General; and

(7) is tracking and encouraging the involvement of civil society in country coordinating mechanisms and program implementation.

#### PROHIBITION ON BILATERAL ASSISTANCE TO TERRORIST COUNTRIES

SEC. 626. (a) Funds appropriated for bilateral assistance under any heading of this Act and funds appropriated under any such heading in a provision of law enacted prior to the enactment of this Act, shall not be made available for assistance to the government of any country which the President determines—

(1) grants sanctuary from prosecution to any individual or group which has committed an act of international terrorism; or

(2) otherwise supports international terrorism.

(b) The President may waive the application of subsection (a) to such government if the President determines that national security or humanitarian reasons justify such waiver. The President shall publish each waiver in the Federal Register and, at least 15 days before the waiver takes effect, shall notify the Committees on Appropriations of the waiver (including the justification for the waiver) in accordance with the regular notification procedures of the Committees on Appropriations.

#### DEBT-FOR-DEVELOPMENT

SEC. 627. In order to enhance the continued participation of nongovernmental organizations in debt-for-development and debt-for-nature exchanges, a nongovernmental organization which is a grantee or contractor of the United States Agency for International Development may place in interest bearing accounts local currencies which accrue to that organization as a result of economic assistance provided under title III of this Act and, subject to the regular notification procedures of the Committees on Appropriations, any interest earned on such investment shall be used for the purpose for which the assistance was provided to that organization.

#### SEPARATE ACCOUNTS

SEC. 628. (a) SEPARATE ACCOUNTS FOR LOCAL CURRENCIES.—

(1) If assistance is furnished to the government of a foreign country under chapters I and 10 of part I or chapter 4 of part II of the Foreign Assistance Act of 1961 under agreements which result in the generation of local currencies of that country, the Administrator of the United States Agency for International Development shall—

(A) require that local currencies be deposited in a separate account established by that government;

(B) enter into an agreement with that government which sets forth—

(i) the amount of the local currencies to be generated; and

(ii) the terms and conditions under which the currencies so deposited may be utilized, consistent with this section; and

(C) establish by agreement with that government the responsibilities of the United States Agency for International Development and that government to monitor and account for deposits into and disbursements from the separate account.

(2) USES OF LOCAL CURRENCIES.—As may be agreed upon with the foreign government, local currencies deposited in a separate account pursuant to subsection (a), or an equivalent amount of local currencies, shall be used only—

(A) to carry out chapter 1 or 10 of part I or chapter 4 of part II (as the case may be), for such purposes as—

(i) project and sector assistance activities; or

(ii) debt and deficit financing; or

(B) for the administrative requirements of the United States Government.

(3) PROGRAMMING ACCOUNTABILITY.—The United States Agency for International Development shall take all necessary steps to ensure that the equivalent of the local currencies disbursed pursuant to subsection (a)(2)(A) from the separate account established pursuant to subsection (a)(1) are used for the purposes agreed upon pursuant to subsection (a)(2).

(4) TERMINATION OF ASSISTANCE PROGRAMS.—Upon termination of assistance to a country under chapter 1 or 10 of part I or chapter 4 of part II (as the case may be), any unencumbered balances of funds which remain in a separate account established pursuant to subsection (a) shall be disposed of for such purposes as may be agreed to by the government of that country and the United States Government.

(5) REPORTING REQUIREMENT.—The Administrator of the United States Agency for International Development shall report on an annual basis as part of the justification documents submitted to the Committees on Appropriations on the use of local currencies for the administrative requirements of the United States Government as authorized in subsection (a)(2)(B), and such report shall include the amount of local currency (and United States dollar equivalent) used and/or to be used for such purpose in each applicable country.

(b) SEPARATE ACCOUNTS FOR CASH TRANSFERS.—

(1) If assistance is made available to the government of a foreign country, under chapter 1 or 10 of part I or chapter 4 of part II of the Foreign Assistance Act of 1961, as cash transfer assistance or as nonproject sector assistance, that country shall be required to maintain such funds in a separate account and not commingle them with any other funds.

(2) APPLICABILITY OF OTHER PROVISIONS OF LAW.—Such funds may be obligated and expended notwithstanding provisions of law which are inconsistent with the nature of this assistance including provisions which are referenced in the Joint Explanatory Statement of the Committee of Conference accompanying House Joint Resolution 648 (House Report No. 98-1159).

(3) NOTIFICATION.—At least 15 days prior to obligating any such cash transfer or nonproject sector assistance, the President shall submit a notification through the regular notification procedures of the Committees on Appropriations, which shall include a detailed description of how the funds proposed to be made available will be used, with a discussion of the United States interests that will be served by the assistance (including, as appropriate, a description of the economic policy reforms that will be promoted by such assistance).

(4) EXEMPTION.—Nonproject sector assistance funds may be exempt from the requirements of subsection (b)(1) only through the notification procedures of the Committees on Appropriations.

#### ENTERPRISE FUND RESTRICTIONS

SEC. 629. (a) Prior to the distribution of any assets resulting from any liquidation, dissolution, or winding up of an Enterprise Fund, in whole or in part, the President shall submit to the Committees on Appropriations, in accordance with the regular notification procedures of the Committees on Appropriations, a plan for the distribution of the assets of the Enterprise Fund.

(b) Funds made available by this Act for Enterprise Funds shall be expended at the minimum rate necessary to make timely payment for projects and activities.

INTERNATIONAL FAMILY PLANNING AND  
REPRODUCTIVE HEALTH

SEC. 630. (a) Funds appropriated by this Act may be made available for a United States contribution to the United Nations Population Fund (UNFPA).

(b) None of the funds appropriated by this Act may be made available to UNFPA for a country program in the People's Republic of China.

(c) Funds appropriated by this Act may not be made available to UNFPA unless—

(1) UNFPA maintains amounts made available under this section in an account separate from other accounts of UNFPA;

(2) UNFPA does not commingle amounts made available to UNFPA under this section with other sums; and

(3) UNFPA does not fund abortions.

## AUTHORITIES FOR THE PEACE CORPS, INTER-AMERICAN FOUNDATION AND AFRICAN DEVELOPMENT FOUNDATION

SEC. 631. Unless expressly provided to the contrary, provisions of this or any other Act, including provisions contained in prior Acts authorizing or making appropriations for foreign operations, export financing, and related programs, shall not be construed to prohibit activities authorized by or conducted under the Peace Corps Act, the Inter-American Foundation Act or the African Development Foundation Act. The agency shall promptly report to the Committees on Appropriations whenever it is conducting activities or is proposing to conduct activities in a country for which assistance is prohibited.

## IMPACT ON JOBS IN THE UNITED STATES

SEC. 632. None of the funds appropriated by this Act may be obligated or expended to provide—

(1) any financial incentive to a business enterprise currently located in the United States for the purpose of inducing such an enterprise to relocate outside the United States if such incentive or inducement is likely to reduce the number of employees of such business enterprise in the United States because United States production is being replaced by such enterprise outside the United States; or

(2) assistance for any program, project, or activity that contributes to the violation of internationally recognized workers rights, as defined in section 507(4) of the Trade Act of 1974, of workers in the recipient country, including any designated zone or area in that country: Provided, That the application of section 507(4)(D) and (E) of such Act should be commensurate with the level of development of the recipient country and sector, and shall not preclude assistance for the informal sector in such country, micro and small-scale enterprise, and smallholder agriculture.

## COMPREHENSIVE EXPENDITURES REPORT

SEC. 633. Not later than 180 days after the date of enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations detailing the total amount of United States Government expenditures in fiscal year 2006, by Federal agency, for programs and activities in each foreign country, identifying the line item as presented in the President's Budget Appendix and the purpose for which the funds were provided: Provided, That, if required, information may be submitted in classified form.

## SPECIAL AUTHORITIES

SEC. 634. (a) AFGHANISTAN, IRAQ, PAKISTAN, LEBANON, MONTENEGRO, VICTIMS OF WAR, DISPLACED CHILDREN, AND DISPLACED BURMESE.—Funds appropriated by this Act that are made available for assistance for Afghanistan may be made available notwithstanding section 612 of this Act or any similar provision of law and section 660 of the Foreign Assistance Act of 1961,

and funds appropriated in titles II and III of this Act that are made available for Iraq, Lebanon, Montenegro, Pakistan, and for victims of war, displaced children, and displaced Burmese, and to assist victims of trafficking in persons and, subject to the regular notification procedures of the Committees on Appropriations, to combat such trafficking, may be made available notwithstanding any other provision of law.

(b) TROPICAL FORESTRY AND BIODIVERSITY CONSERVATION ACTIVITIES.—Funds appropriated by this Act to carry out the provisions of sections 103 through 106, and chapter 4 of part II, of the Foreign Assistance Act of 1961 may be used, notwithstanding any other provision of law, for the purpose of supporting tropical forestry and biodiversity conservation activities and energy programs aimed at reducing greenhouse gas emissions: Provided, That such assistance shall be subject to sections 116, 502B, and 620A of the Foreign Assistance Act of 1961.

(c) PERSONAL SERVICES CONTRACTORS.—Funds appropriated by this Act to carry out chapter 1 of part I, chapter 4 of part II, and section 667 of the Foreign Assistance Act of 1961, and title II of the Agricultural Trade Development and Assistance Act of 1954, may be used by the United States Agency for International Development to employ up to 25 personal services contractors in the United States, notwithstanding any other provision of law, for the purpose of providing direct, interim support for new or expanded overseas programs and activities managed by the agency until permanent direct hire personnel are hired and trained: Provided, That not more than 10 of such contractors shall be assigned to any bureau or office: Provided further, That such funds appropriated to carry out title II of the Agricultural Trade Development and Assistance Act of 1954, may be made available only for personal services contractors assigned to the Office of Food for Peace.

(d)(1) WAIVER.—The President may waive the provisions of section 1003 of Public Law 100-204 if the President determines and certifies in writing to the Speaker of the House of Representatives and the President pro tempore of the Senate that it is important to the national security interests of the United States.

(2) PERIOD OF APPLICATION OF WAIVER.—Any waiver pursuant to paragraph (1) shall be effective for no more than a period of 6 months at a time and shall not apply beyond 12 months after the enactment of this Act.

(e) SMALL BUSINESS.—In entering into multiple award indefinite-quantity contracts with funds appropriated by this Act, the United States Agency for International Development may provide an exception to the fair opportunity process for placing task orders under such contracts when the order is placed with any category of small or small disadvantaged business.

(f) VIETNAMESE REFUGEES.—Section 594(a) of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2005 (enacted as division D of Public Law 108-447; 118 Stat. 3038) is amended by striking “and 2007” and inserting “through 2009”.

(g) RECONSTITUTING CIVILIAN POLICE AUTHORITY.—In providing assistance with funds appropriated by this Act under section 660(b)(6) of the Foreign Assistance Act of 1961, support for a nation emerging from instability may be deemed to mean support for regional, district, municipal, or other sub-national entity emerging from instability, as well as a nation emerging from instability.

(h) CHINA PROGRAMS.—Notwithstanding any other provision of law, of the funds appropriated under the heading “Development Assistance” in this Act, not less than \$10,000,000 shall be made available to United States educational institutions and nongovernmental organizations

for programs and activities in the People's Republic of China relating to the environment, democracy, and the rule of law: Provided, That funds made available pursuant to this authority shall be subject to the regular notification procedures of the Committees on Appropriations.

## (i) EXTENSION OF AUTHORITY.—

(1) With respect to funds appropriated by this Act that are available for assistance for Pakistan, the President may waive the prohibition on assistance contained in section 608 of this Act subject to the requirements contained in section 1(b) of Public Law 107-57, as amended, for a determination and certification, and consultation, by the President prior to the exercise of such waiver authority.

(2) Notwithstanding the date contained in section 6 of Public Law 107-57, as amended, the provisions of sections 2 and 4 of that Act shall remain in effect through the current fiscal year.

(j) MIDDLE EAST FOUNDATION.—Funds appropriated by this Act and prior Acts under the heading “Economic Support Fund” that are available for the Middle East Partnership Initiative may be made available, including as an endowment, notwithstanding any other provision of law and following consultations with the Committees on Appropriations, to establish and operate a Middle East Foundation, or any other similar entity, whose purpose is to support democracy, governance, human rights, and the rule of law in the Middle East region: Provided, That such funds may be made available to the Foundation only to the extent that the Foundation has commitments from sources other than the United States Government to at least match the funds provided under the authority of this subsection: Provided further, That provisions contained in section 201 of the Support for East European Democracy (SEED) Act of 1989 (excluding the authorizations of appropriations provided in subsection (b) of that section and the requirement that a majority of the members of the board of directors be citizens of the United States provided in subsection (d)(3)(B) of that section) shall be deemed to apply to any such foundation or similar entity referred to under this subsection, and to funds made available to such entity, in order to enable it to provide assistance for purposes of this section: Provided further, That prior to the initial obligation of funds for any such foundation or similar entity pursuant to the authorities of this subsection, other than for administrative support, the Secretary of State shall take steps to ensure, on an ongoing basis, that any such funds made available pursuant to such authorities are not provided to or through any individual or group that the management of the foundation or similar entity knows or has reason to believe, advocates, plans, sponsors, or otherwise engages in terrorist activities: Provided further, That section 629 of this Act shall apply to any such foundation or similar entity established pursuant to this subsection: Provided further, That the authority of the Foundation, or any similar entity, to provide assistance shall cease to be effective on September 30, 2010.

(k) EXTENSION OF AUTHORITY.—Section 1365(c) of the National Defense Authorization Act for Fiscal Year 1993 (Public Law 102-484; 22 U.S.C. 2778 note) is amended by striking “During the 16 year period beginning on October 23, 1992” and inserting “During the 22 year period beginning on October 23, 1992” before the period at the end.

(l) EXTENSION OF AUTHORITY.—The Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1990 (Public Law 101-167) is amended—

(1) in section 599D (8 U.S.C. 1157 note)—

(A) in subsection (b)(3), by striking “and 2007” and inserting “2007, and 2008”; and

(B) in subsection (e), by striking “2007” each place it appears and inserting “2008”; and

(2) in section 599E (8 U.S.C. 1255 note) in subsection (b)(2), by striking "2007" and inserting "2008".

(m) **WORLD FOOD PROGRAM.**—Of the funds managed by the Bureau for Democracy, Conflict, and Humanitarian Assistance of the United States Agency for International Development, from this or any other Act, not less than \$10,000,000 shall be made available as a general contribution to the World Food Program, notwithstanding any other provision of law.

(n) **CAPITAL SECURITY COST-SHARING.**—Notwithstanding any other provision of law, of the funds appropriated under the heading "Embassy Security, Construction, and Maintenance", not less than \$2,000,000 shall be made available for the Capital Security Cost-Sharing fees of the Library of Congress for fiscal year 2008.

#### ARAB LEAGUE BOYCOTT OF ISRAEL

SEC. 635. It is the sense of the Congress that—

(1) the Arab League boycott of Israel, and the secondary boycott of American firms that have commercial ties with Israel, is an impediment to peace in the region and to United States investment and trade in the Middle East and North Africa;

(2) the Arab League boycott, which was regrettably reinstated in 1997, should be immediately and publicly terminated, and the Central Office for the Boycott of Israel immediately disbanded;

(3) all Arab League states should normalize relations with their neighbor Israel;

(4) the President and the Secretary of State should continue to vigorously oppose the Arab League boycott of Israel and find concrete steps to demonstrate that opposition by, for example, taking into consideration the participation of any recipient country in the boycott when determining to sell weapons to said country; and

(5) the President should report to Congress annually on specific steps being taken by the United States to encourage Arab League states to normalize their relations with Israel to bring about the termination of the Arab League boycott of Israel, including those to encourage allies and trading partners of the United States to enact laws prohibiting businesses from complying with the boycott and penalizing businesses that do comply.

#### ELIGIBILITY FOR ASSISTANCE

SEC. 636. (a) **ASSISTANCE THROUGH NON-GOVERNMENTAL ORGANIZATIONS.**—Restrictions contained in this or any other Act with respect to assistance for a country shall not be construed to restrict assistance in support of programs of nongovernmental organizations from funds appropriated by this Act to carry out the provisions of chapters 1, 10, 11, and 12 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961, and from funds appropriated under the heading "Assistance for Eastern Europe and the Baltic States": Provided, That before using the authority of this subsection to furnish assistance in support of programs of nongovernmental organizations, the President shall notify the Committees on Appropriations under the regular notification procedures of those committees, including a description of the program to be assisted, the assistance to be provided, and the reasons for furnishing such assistance: Provided further, That nothing in this subsection shall be construed to alter any existing statutory prohibitions against abortion or involuntary sterilizations contained in this or any other Act.

(b) **PUBLIC LAW 480.**—During fiscal year 2008, restrictions contained in this or any other Act with respect to assistance for a country shall not be construed to restrict assistance under the Agricultural Trade Development and Assistance Act of 1954: Provided, That none of the funds appropriated to carry out title I of such Act and

made available pursuant to this subsection may be obligated or expended except as provided through the regular notification procedures of the Committees on Appropriations.

(c) **EXCEPTION.**—This section shall not apply—

(1) with respect to section 620A of the Foreign Assistance Act of 1961 or any comparable provision of law prohibiting assistance to countries that support international terrorism; or

(2) with respect to section 116 of the Foreign Assistance Act of 1961 or any comparable provision of law prohibiting assistance to the government of a country that violates internationally recognized human rights.

#### RESERVATIONS OF FUNDS

SEC. 637. (a) Funds appropriated under titles II through V of this Act which are earmarked may be reprogrammed for other programs within the same account notwithstanding the earmark if compliance with the earmark is made impossible by operation of any provision of this or any other Act: Provided, That any such reprogramming shall be subject to the regular notification procedures of the Committees on Appropriations: Provided further, That assistance that is reprogrammed pursuant to this subsection shall be made available under the same terms and conditions as originally provided.

(b) In addition to the authority contained in subsection (a), the original period of availability of funds appropriated by this Act and administered by the United States Agency for International Development that are earmarked for particular programs or activities by this or any other Act shall be extended for an additional fiscal year if the Administrator of such agency determines and reports promptly to the Committees on Appropriations that the termination of assistance to a country or a significant change in circumstances makes it unlikely that such designated funds can be obligated during the original period of availability: Provided, That such earmarked funds that are continued available for an additional fiscal year shall be obligated only for the purpose of such designation.

(c) Ceilings and earmarks levels contained in this Act shall not be applicable to funds or authorities appropriated or otherwise made available by any subsequent Act unless such Act specifically so directs. Earmarks or minimum funding requirements contained in any other Act shall not be applicable to funds appropriated by this Act.

#### ASIA

SEC. 638. (a) **FUNDING LEVELS.**—Of the funds appropriated by this Act under the headings "Global Health Programs" and "Development Assistance", not less than the amount of funds initially allocated for each such account pursuant to subsection 653(a) of the Foreign Assistance Act of 1961 for fiscal year 2006 shall be made available for Cambodia, Philippines, Vietnam, Asia and Near East Regional, and Regional Development Mission/Asia: Provided, That for the purposes of this subsection, "Global Health Programs" shall mean "Child Survival and Health Programs Fund".

(b) **BURMA.**—

(1) The Secretary of the Treasury shall instruct the United States executive director to each appropriate international financial institution in which the United States participates, to oppose and vote against the extension by such institution any loan or financial or technical assistance or any other utilization of funds of the respective bank to and for Burma.

(2) Of the funds appropriated by this Act under the heading "Economic Support Fund", not less than \$11,000,000 shall be made available to support democracy activities in Burma, along the Burma-Thailand border, for activities of Burmese student groups and other organizations located outside Burma, and for the purpose of

supporting the provision of humanitarian assistance to displaced Burmese along Burma's borders: Provided, That funds made available under this heading may be made available notwithstanding any other provision of law: Provided further, That in addition to assistance for Burmese refugees provided under the heading "Migration and Refugee Assistance" in this Act, not less than \$3,000,000 shall be made available for community-based organizations operating in Thailand to provide food, medical and other humanitarian assistance to internally displaced persons in eastern Burma: Provided further, That funds made available under this heading shall be subject to the regular notification procedures of the Committees on Appropriations.

(c) **TIBET.**—

(1) The Secretary of the Treasury should instruct the United States executive director to each international financial institution to use the voice and vote of the United States to support projects in Tibet if such projects do not provide incentives for the migration and settlement of non-Tibetans into Tibet or facilitate the transfer of ownership of Tibetan land and natural resources to non-Tibetans; are based on a thorough needs-assessment; foster self-sufficiency of the Tibetan people and respect Tibetan culture and traditions; and are subject to effective monitoring.

(2) Notwithstanding any other provision of law, not less than \$5,000,000 of the funds appropriated by this Act under the heading "Economic Support Fund" should be made available to nongovernmental organizations to support activities which preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan communities in China, and not less than \$250,000 should be made available to the National Endowment for Democracy for human rights and democracy programs relating to Tibet.

#### PROHIBITION ON PUBLICITY OR PROPAGANDA

SEC. 639. No part of any appropriation contained in this Act shall be used for publicity or propaganda purposes within the United States not authorized before the date of the enactment of this Act by the Congress.

#### PROHIBITION OF PAYMENTS TO UNITED NATIONS MEMBERS

SEC. 640. None of the funds appropriated or made available pursuant to this Act for carrying out the Foreign Assistance Act of 1961, may be used to pay in whole or in part any assessments, arrearages, or dues of any member of the United Nations or, from funds appropriated by this Act to carry out chapter 1 of part I of the Foreign Assistance Act of 1961, the costs for participation of another country's delegation at international conferences held under the auspices of multilateral or international organizations.

#### REQUESTS FOR DOCUMENTS

SEC. 641. (a) None of the funds appropriated or made available pursuant to this Act shall be available to a nongovernmental organization, including any contractor, which fails to provide upon timely request any document, file, or record necessary to the auditing requirements of the United States Agency for International Development.

(b) Notwithstanding any other provision of law or regulation, the Administrator of the United States Agency for International Development shall provide to the Committees on Appropriations, on a timely basis, such information on the obligation and expenditure of funds appropriated by this Act and prior Acts, pursuant to grants, cooperative agreements, and contracts entered into or financed by the agency, as may be requested by the Committee on Appropriations to satisfy oversight responsibilities of those Committees.

**PROHIBITION ON ASSISTANCE TO FOREIGN GOVERNMENTS THAT EXPORT LETHAL MILITARY EQUIPMENT TO COUNTRIES SUPPORTING INTERNATIONAL TERRORISM**

SEC. 642. (a) None of the funds appropriated or otherwise made available by this Act may be available to any foreign government which provides lethal military equipment to a country the government of which the Secretary of State has determined is a terrorist government for purposes of section 6(j) of the Export Administration Act of 1979. The prohibition under this section with respect to a foreign government shall terminate 12 months after that government ceases to provide such military equipment. This section applies with respect to lethal military equipment provided under a contract entered into after October 1, 1997.

(b) Assistance restricted by subsection (a) or any other similar provision of law, may be furnished if the President determines that furnishing such assistance is important to the national interests of the United States.

(c) Whenever the waiver authority of subsection (b) is exercised, the President shall submit to the appropriate congressional committees a report with respect to the furnishing of such assistance. Any such report shall include a detailed explanation of the assistance to be provided, including the estimated dollar amount of such assistance, and an explanation of how the assistance furthers United States national interests.

**WITHHOLDING OF ASSISTANCE FOR PARKING FINES AND REAL PROPERTY TAXES OWED BY FOREIGN COUNTRIES**

SEC. 643. (a) Subject to subsection (c), of the funds appropriated under titles II through V by this Act that are made available for assistance for a foreign country, an amount equal to 110 percent of the total amount of the unpaid fully adjudicated parking fines and penalties and unpaid property taxes owed by the central government of such country shall be withheld from obligation for assistance for the central government of such country until the Secretary of State submits a certification to the Committees on Appropriations stating that such parking fines and penalties and unpaid property taxes are fully paid.

(b) Funds withheld from obligation pursuant to subsection (a) may be made available for other programs or activities funded by this Act, after consultation with and subject to the regular notification procedures of the Committees on Appropriations, provided that no such funds shall be made available for assistance for the central government of a foreign country that has not paid the total amount of the fully adjudicated parking fines and penalties and unpaid property taxes owed by such country.

(c) Subsection (a) shall not include amounts that have been withheld under any other provision of law.

(d)(1) The Secretary of State may waive the requirements set forth in subsection (a) with respect to parking fines and penalties no sooner than 60 days from the date of enactment of this Act, or at any time with respect to a particular country, if the Secretary determines that it is in the national interests of the United States to do so.

(2) The Secretary of State may waive the requirements set forth in subsection (a) with respect to the unpaid property taxes if the Secretary of State determines that it is in the national interests of the United States to do so.

(e) Not later than 6 months after the initial exercise of the waiver authority in subsection (d), the Secretary of State, after consultations with the City of New York, shall submit a report to the Committees on Appropriations describing a strategy, including a timetable and steps currently being taken, to collect the parking fines

and penalties and unpaid property taxes and interest owed by nations receiving foreign assistance under this Act.

(f) In this section:

(1) The term "fully adjudicated" includes circumstances in which the person to whom the vehicle is registered—

(A)(i) has not responded to the parking violation summons; or

(ii) has not followed the appropriate adjudication procedure to challenge the summons; and

(B) the period of time for payment of or challenge to the summons has lapsed.

(2) The term "parking fines and penalties" means parking fines and penalties—

(A) owed to—

(i) the District of Columbia; or

(ii) New York, New York; and

(B) incurred during the period April 1, 1997, through September 30, 2007.

(3) The term "unpaid property taxes" means the amount of unpaid taxes and interest determined to be owed by a foreign country on real property in the District of Columbia or New York, New York in a court order or judgment entered against such country by a court of the United States or any State or subdivision thereof.

**LIMITATION ON ASSISTANCE FOR THE PLO FOR THE WEST BANK AND GAZA**

SEC. 644. None of the funds appropriated by this Act may be obligated for assistance for the Palestine Liberation Organization for the West Bank and Gaza unless the President has exercised the authority under section 604(a) of the Middle East Peace Facilitation Act of 1995 (title VI of Public Law 104-107) or any other legislation to suspend or make inapplicable section 307 of the Foreign Assistance Act of 1961 and that suspension is still in effect: Provided, That if the President fails to make the certification under section 604(b)(2) of the Middle East Peace Facilitation Act of 1995 or to suspend the prohibition under other legislation, funds appropriated by this Act may not be obligated for assistance for the Palestine Liberation Organization for the West Bank and Gaza.

**WAR CRIMES TRIBUNALS DRAWDOWN**

SEC. 645. If the President determines that doing so will contribute to a just resolution of charges regarding genocide or other violations of international humanitarian law, the President may direct a drawdown pursuant to section 552(c) of the Foreign Assistance Act of 1961 of up to \$30,000,000 of commodities and services for the United Nations War Crimes Tribunal established with regard to the former Yugoslavia by the United Nations Security Council or such other tribunals or commissions as the Council may establish or authorize to deal with such violations, without regard to the ceiling limitation contained in paragraph (2) thereof: Provided, That the determination required under this section shall be in lieu of any determinations otherwise required under section 552(c): Provided further, That funds made available for tribunals other than Yugoslavia, Rwanda, or the Special Court for Sierra Leone shall be made available subject to the regular notification procedures of the Committees on Appropriations.

**LANDMINES**

SEC. 646. Notwithstanding any other provision of law, demining equipment available to the United States Agency for International Development and the Department of State and used in support of the clearance of landmines and unexploded ordnance for humanitarian purposes may be disposed of on a grant basis in foreign countries, subject to such terms and conditions as the President may prescribe.

**RESTRICTIONS CONCERNING THE PALESTINIAN AUTHORITY**

SEC. 647. None of the funds appropriated by this Act may be obligated or expended to create

in any part of Jerusalem a new office of any department or agency of the United States Government for the purpose of conducting official United States Government business with the Palestinian Authority over Gaza and Jericho or any successor Palestinian governing entity provided for in the Israel-PLO Declaration of Principles: Provided, That this restriction shall not apply to the acquisition of additional space for the existing Consulate General in Jerusalem.

**PROHIBITION OF PAYMENT OF CERTAIN EXPENSES**

SEC. 648. None of the funds appropriated or otherwise made available by this Act under the heading "International Military Education and Training" or "Foreign Military Financing Program" for Informational Program activities or under the headings "Global Health Programs", "Development Assistance", and "Economic Support Fund" may be obligated or expended to pay for—

(1) alcoholic beverages; or

(2) entertainment expenses for activities that are substantially of a recreational character, including but not limited to entrance fees at sporting events, theatrical and musical productions, and amusement parks.

**WESTERN HEMISPHERE**

SEC. 649. (a) CENTRAL AMERICA.—Of the funds appropriated by this Act under the headings "Global Health Programs" and "Development Assistance", not less than the amount of funds initially allocated for each such account pursuant to section 653(a) of the Foreign Assistance Act of 1961 for fiscal year 2006 shall be made available for El Salvador, Guatemala, Nicaragua, Honduras, Ecuador, Peru, Bolivia, and Brazil: Provided, That for the purposes of this subsection, "Global Health Programs" shall mean "Child Survival and Health Programs Fund".

(b)(1) HAITI.—Of the funds appropriated by this Act under the headings "Development Assistance" and "Economic Support Fund", not less than \$106,200,000 shall be made available for assistance for Haiti, of which not less than \$5,000,000 shall be for programs to improve court administration and reduce pre-trial detention and of which not less than \$5,000,000 shall be made available for watershed remediation and reforestation activities.

(2) The Government of Haiti shall be eligible to purchase defense articles and services under the Arms Export Control Act (22 U.S.C. 2751 et seq.), for the Coast Guard.

(3) None of the funds made available in this Act under the heading "International Narcotics Control and Law Enforcement" may be used to transfer excess weapons, ammunition or other lethal property of an agency of the United States Government to the Government of Haiti for use by the Haitian National Police until the Secretary of State certifies to the Committees on Appropriations that the United Nations Mission in Haiti has ensured that any members of the Haitian National Police who have been credibly alleged to have committed serious crimes, including drug trafficking and human rights violations, have been suspended.

(c) DOMINICAN REPUBLIC.—Of the funds appropriated by this Act under the headings "Global Health Programs" and "Development Assistance", not less than \$23,600,000 shall be made available for assistance for the Dominican Republic, of which not less than \$5,000,000 shall be made available for basic health care, nutrition, sanitation, education, and shelter for migrant sugar cane workers and other residents of batey communities.

**LIMITATION ON ASSISTANCE TO THE PALESTINIAN AUTHORITY**

SEC. 650. (a) PROHIBITION OF FUNDS.—None of the funds appropriated by this Act to carry out the provisions of chapter 4 of part II of the Foreign Assistance Act of 1961 may be obligated or

expended with respect to providing funds to the Palestinian Authority.

(b) **WAIVER.**—The prohibition included in subsection (a) shall not apply if the President certifies in writing to the Committees on Appropriations that waiving such prohibition is important to the national security interests of the United States.

(c) **PERIOD OF APPLICATION OF WAIVER.**—Any waiver pursuant to subsection (b) shall be effective for no more than a period of 6 months at a time and shall not apply beyond 12 months after the enactment of this Act.

(d) **REPORT.**—Whenever the waiver authority pursuant to subsection (b) is exercised, the President shall submit a report to the Committees on Appropriations detailing the justification for the waiver, the purposes for which the funds will be spent, and the accounting procedures in place to ensure that the funds are properly disbursed.

#### LIMITATION ON ASSISTANCE TO SECURITY FORCES

SEC. 651. Chapter 1 of part III of the Foreign Assistance Act of 1961 is amended by adding the following section:

#### “SEC. 620J. LIMITATION ON ASSISTANCE TO SECURITY FORCES.

“(a) **IN GENERAL.**—No assistance shall be furnished under this Act or the Arms Export Control Act to any unit of the security forces of a foreign country if the Secretary of State has credible evidence that such unit has committed gross violations of human rights.

“(b) **EXCEPTION.**—The prohibition in subsection (a) shall not apply if the Secretary determines and reports to the Committee on Foreign Relations of the Senate, the Committee on Foreign Affairs of the House of Representatives, and the Committees on Appropriations that the government of such country is taking effective measures to bring the responsible members of the security forces unit to justice.

“(c) **DUTY TO INFORM.**—In the event that funds are withheld from any unit pursuant to this section, the Secretary of State shall promptly inform the foreign government of the basis for such action and shall, to the maximum extent practicable, assist the foreign government in taking effective measures to bring the responsible members of the security forces to justice.”.

#### FOREIGN MILITARY TRAINING REPORT

SEC. 652. The annual foreign military training report required by section 656 of the Foreign Assistance Act of 1961 shall be submitted by the Secretary of Defense and the Secretary of State to the Committees on Appropriations by the date specified in that section.

#### AUTHORIZATION REQUIREMENT

SEC. 653. Funds appropriated by this Act, except funds appropriated under the headings “Trade and Development Agency” and “Overseas Private Investment Corporation”, may be obligated and expended notwithstanding section 10 of Public Law 91–672 and section 15 of the State Department Basic Authorities Act of 1956.

#### AVIAN INFLUENZA PREPAREDNESS

SEC. 654. Notwithstanding any other provision of law except section 551 of Public Law 109–102, of the funds appropriated by this Act under the heading “Foreign Military Financing Program”, \$12,500,000 shall be made available to enhance the preparedness of militaries in Asia and Africa to respond to an avian influenza pandemic, and of the funds appropriated by this Act under the heading “Peacekeeping Operations”, \$12,500,000 shall be transferred to, and merged with, funds made available under the heading “Foreign Military Financing Program” to be used for this purpose.

#### PALESTINIAN STATEHOOD

SEC. 655. (a) **LIMITATION ON ASSISTANCE.**—None of the funds appropriated by this Act may be provided to support a Palestinian state unless

the Secretary of State determines and certifies to the appropriate congressional committees that—

(1) the governing entity of a new Palestinian state—

(A) has demonstrated a commitment to peaceful co-existence with the State of Israel;

(B) is taking appropriate measures to counter terrorism and terrorist financing in the West Bank and Gaza, including the dismantling of terrorist infrastructures, and is cooperating with appropriate Israeli and other appropriate security organizations; and

(2) the Palestinian Authority (or the governing entity of a new Palestinian state) is working with other countries in the region to establish a just, lasting, and comprehensive peace in the Middle East that will enable Israel and an independent Palestinian state to exist within the context of full and normal relationships, which should include—

(A) termination of all claims or states of belligerency;

(B) respect for and acknowledgement of the sovereignty, territorial integrity, and political independence of every state in the area through measures including the establishment of demilitarized zones;

(C) their right to live in peace within secure and recognized boundaries free from threats or acts of force;

(D) freedom of navigation through international waterways in the area; and

(E) a framework for achieving a just settlement of the refugee problem.

(b) **SENSE OF CONGRESS.**—It is the sense of Congress that the governing entity should enact a constitution assuring the rule of law, an independent judiciary, and respect for human rights for its citizens, and should enact other laws and regulations assuring transparent and accountable governance.

(c) **WAIVER.**—The President may waive subsection (a) if he determines that it is important to the national security interests of the United States to do so.

(d) **EXEMPTION.**—The restriction in subsection (a) shall not apply to assistance intended to help reform the Palestinian Authority and affiliated institutions, or the governing entity, in order to help meet the requirements of subsection (a), consistent with the provisions of section 650 of this Act (“Limitation on Assistance to the Palestinian Authority”).

#### COLOMBIA

SEC. 656. (a) **FUNDING.**—Funds appropriated by this Act that are available for assistance for Colombia shall be made available in the amounts indicated in the table in the accompanying report.

(b) **DETERMINATION AND CERTIFICATION REQUIRED.**—Funds appropriated by this Act that are available for assistance for the Colombian Armed Forces, may be made available as follows:

(1) Up to 70 percent of such funds may be obligated prior to the certification and report by the Secretary of State pursuant to paragraph (2).

(2) Up to 15 percent of such funds may be obligated only after the Secretary of State consults with, and submits a written certification and report to, the Committees on Appropriations that:

(A) The Commander General of the Colombian Armed Forces is suspending from the Armed Forces those members, of whatever rank who, according to the Minister of Defense or the Procuraduria General de la Nacion, have been credibly alleged to have committed gross violations of human rights, including extra-judicial killings, or to have aided or abetted paramilitary organizations or successor armed groups.

(B) The Colombian Government is vigorously investigating and prosecuting, in the civilian justice system, those members of the Colombian

Armed Forces, of whatever rank, who have been credibly alleged to have committed gross violations of human rights, including extra-judicial killings, or to have aided or abetted paramilitary organizations or successor armed groups, and is promptly punishing those members of the Colombian Armed Forces found to have committed such violations of human rights or to have aided or abetted such organizations or successor groups.

(C) The Colombian Armed Forces are cooperating fully with civilian prosecutors and judicial authorities in such cases (including providing requested information, such as the identity of persons suspended from the Armed Forces and the nature and cause of the suspension, and access to witnesses, relevant military documents, and other requested information).

(D) The Colombian Armed Forces have taken all necessary steps to sever links (including denying access to military intelligence, vehicles, and other equipment or supplies, and ceasing other forms of active or tacit cooperation) at the command, battalion, and brigade levels, with paramilitary organizations and successor armed groups, especially in regions where such organizations or successor groups have a significant presence.

(E) The Colombian Government is dismantling paramilitary leadership and financial networks by arresting and prosecuting under civilian criminal law individuals who have provided financial, planning, or logistical support, or have otherwise aided or abetted paramilitary organizations or successor armed groups, by identifying and confiscating land and other assets illegally acquired by such organizations or their associates and returning such land or assets to their rightful owners, by revoking reduced sentences for demobilized paramilitaries who engage in new criminal activity, and by arresting, prosecuting under civilian criminal law, and when requested, promptly extraditing to the United States members of successor armed groups.

(F) The Colombian Government is ensuring that the Colombian Armed Forces are not violating the land and property rights of Colombia’s indigenous and Afro-Colombian communities, and the Colombian Armed Forces are distinguishing between civilians, including displaced persons, and combatants in their operations.

(3) The balance of such funds may be obligated after July 31, 2008, if, before such date, the Secretary of State consults with, and submits a written certification and report to, the Committees on Appropriations, that the Colombian Armed Forces are continuing to meet the conditions contained in paragraph (2) and are conducting vigorous operations to restore civilian government authority and respect for human rights in areas under the effective control of paramilitary organizations or successor armed groups and guerrilla organizations.

(c) **REPORT.**—The reports required by subsections (a)(2) and (a)(3) of this section shall contain, with respect to each such subsection, a detailed description of the actions taken by the Colombian Government or Armed Forces which support each requirement of the certification, and the cases or issues brought to the attention of the Secretary for which the actions taken by the Colombian Government or Armed Forces have been inadequate.

(d) **CONGRESSIONAL NOTIFICATION.**—Funds made available by this Act for the Colombian Armed Forces shall be subject to the regular notification procedures of the Committees on Appropriations.

(e) **CONSULTATIVE PROCESS.**—Not later than 60 days after the date of enactment of this Act, and every 90 days thereafter until September 30, 2008, the Secretary of State shall consult with

Colombian and internationally recognized human rights organizations regarding progress in meeting the conditions contained in subsection (a).

(f) DEFINITIONS.—In this section:

(1) AIDED OR ABETTED.—The term “aided or abetted” means to provide any support to paramilitary or successor armed groups, including taking actions which allow, facilitate, or otherwise foster the activities of such groups.

(2) PARAMILITARY GROUPS.—The term “paramilitary groups” means illegal self-defense groups and illegal security cooperatives, including those groups and cooperatives that have formerly demobilized but continue illegal operations, as well as parts thereof.

#### ILLEGAL ARMED GROUPS

SEC. 657. (a) DENIAL OF VISAS.—Subject to subsection (b), the Secretary of State shall not issue a visa to any alien who the Secretary determines, based on credible evidence—

(1) has willfully provided any support to the Revolutionary Armed Forces of Colombia (FARC), the National Liberation Army (ELN), or the United Self-Defense Forces of Colombia (AUC), or successor armed groups, including taking actions or failing to take actions which allow, facilitate, or otherwise foster the activities of such groups; or

(2) has committed, ordered, incited, assisted, or otherwise participated in the commission of gross violations of human rights, including extra-judicial killings, in Colombia.

(b) WAIVER.—Subsection (a) shall not apply if the Secretary of State determines and certifies to the appropriate congressional committees, on a case-by-case basis, that the issuance of a visa to the alien is necessary to support the peace process in Colombia or for humanitarian reasons.

#### WEST BANK AND GAZA ASSISTANCE

SEC. 658. (a) VETTING.—Prior to the obligation of funds appropriated by this Act under the heading “Economic Support Fund” for assistance for the West Bank and Gaza, the Secretary of State shall take all appropriate steps to ensure that such assistance is not provided to or through any individual, private or government entity, or educational institution that the Secretary knows or has reason to believe advocates, plans, sponsors, engages in, or has engaged in, terrorist activity. The Secretary of State shall terminate assistance to any individual, entity, or educational institution which the Secretary has determined to be involved in or advocating terrorist activity.

(b) PROHIBITION.—None of the funds appropriated by this Act for assistance under the West Bank and Gaza program may be made available for the purpose of recognizing or otherwise honoring individuals who commit, or have committed, acts of terrorism.

(c) AUDITS.—

(1) The Administrator of the United States Agency for International Development shall ensure that Federal or non-Federal audits of all contractors and grantees, and significant sub-contractors and subgrantees, under the West Bank and Gaza Program, are conducted at least on an annual basis to ensure, among other things, compliance with this section.

(2) Of the funds appropriated by this Act under the heading “Economic Support Fund” that are made available for assistance for the West Bank and Gaza, up to \$500,000 may be used by the Office of the Inspector General of the United States Agency for International Development for audits, inspections, and other activities in furtherance of the requirements of this subsection. Such funds are in addition to funds otherwise available for such purposes.

#### WAR CRIMINALS

SEC. 659. (a)(1) None of the funds appropriated or otherwise made available pursuant to this Act may be made available for assistance,

and the Secretary of the Treasury shall instruct the United States executive directors to the international financial institutions to vote against any new project involving the extension by such institutions of any financial or technical assistance, to any country, entity, or municipality whose competent authorities have failed, as determined by the Secretary of State, to take necessary and significant steps to implement its international legal obligations to apprehend and transfer to the International Criminal Tribunal for the former Yugoslavia (the “Tribunal”) all persons in their territory who have been indicted by the Tribunal and to otherwise cooperate with the Tribunal.

(2) The provisions of this subsection shall not apply to humanitarian assistance or assistance for democratization.

(b) The provisions of subsection (a) shall apply unless the Secretary of State determines and reports to the appropriate congressional committees that the competent authorities of such country, entity, or municipality are—

(1) cooperating with the Tribunal, including access for investigators to archives and witnesses, the provision of documents, and the surrender and transfer of indictees or assistance in their apprehension; and

(2) are acting consistently with the Dayton Accords.

(c) Not less than 10 days before any vote in an international financial institution regarding the extension of any new project involving financial or technical assistance or grants to any country or entity described in subsection (a), the Secretary of the Treasury, in consultation with the Secretary of State, shall provide to the Committees on Appropriations a written justification for the proposed assistance, including an explanation of the United States position regarding any such vote, as well as a description of the location of the proposed assistance by municipality, its purpose, and its intended beneficiaries.

(d) In carrying out this section, the Secretary of State, the Administrator of the United States Agency for International Development, and the Secretary of the Treasury shall consult with representatives of human rights organizations and all government agencies with relevant information to help prevent indicted war criminals from benefiting from any financial or technical assistance or grants provided to any country or entity described in subsection (a).

(e) The Secretary of State may waive the application of subsection (a) with respect to projects within a country, entity, or municipality upon a written determination to the Committees on Appropriations that such assistance directly supports the implementation of the Dayton Accords.

(f) DEFINITIONS.—As used in this section:

(1) COUNTRY.—The term “country” means Bosnia and Herzegovina, Croatia and Serbia.

(2) ENTITY.—The term “entity” refers to the Federation of Bosnia and Herzegovina, Kosovo, Montenegro and the Republika Srpska.

(3) MUNICIPALITY.—The term “municipality” means a city, town or other subdivision within a country or entity as defined herein.

(4) DAYTON ACCORDS.—The term “Dayton Accords” means the General Framework Agreement for Peace in Bosnia and Herzegovina, together with annexes relating thereto, done at Dayton, November 10 through 16, 1995.

#### USER FEES

SEC. 660. The Secretary of the Treasury shall instruct the United States Executive Director at each international financial institution (as defined in section 1701(c)(2) of the International Financial Institutions Act) and the International Monetary Fund to oppose any loan, grant, strategy or policy of these institutions that would require user fees or service charges

on poor people for primary education or primary healthcare, including prevention and treatment for HIV/AIDS, malaria, tuberculosis, and infant, child, and maternal well-being, in connection with the institutions’ financing programs.

#### FUNDING FOR SERBIA

SEC. 661. (a) Funds appropriated by this Act may be made available for assistance for the central Government of Serbia after May 31, 2008, if the President has made the determination and certification contained in subsection (c).

(b) After May 31, 2008, the Secretary of the Treasury should instruct the United States executive directors to the international financial institutions to support loans and assistance to the Government of Serbia subject to the conditions in subsection (c).

(c) The determination and certification referred to in subsection (a) is a determination by the President and a certification to the Committees on Appropriations that the Government of Serbia is—

(1) cooperating with the International Criminal Tribunal for the former Yugoslavia including access for investigators, the provision of documents, timely information on the location, movement, and sources of financial support of indictees, and the surrender and transfer of indictees or assistance in their apprehension, including Ratko Mladic and Radovan Karadzic;

(2) taking steps that are consistent with the Dayton Accords to end Serbian financial, political, security and other support which has served to maintain separate Republika Srpska institutions; and

(3) taking steps to implement policies which reflect a respect for minority rights and the rule of law.

(d) This section shall not apply to Kosovo, humanitarian assistance or assistance to promote democracy.

#### COMMUNITY-BASED POLICE ASSISTANCE

SEC. 662. (a) AUTHORITY.—Funds made available by this Act to carry out the provisions of chapter 1 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961, may be used, notwithstanding section 660 of that Act, to enhance the effectiveness and accountability of civilian police authority through training and technical assistance in human rights, the rule of law, strategic planning, and through assistance to foster civilian police roles that support democratic governance including assistance for programs to prevent conflict, respond to disasters, address gender-based violence, and foster improved police relations with the communities they serve.

(b) NOTIFICATION.—Assistance provided under subsection (a) shall be subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

#### SPECIAL DEBT RELIEF FOR THE POOREST

SEC. 663. (a) AUTHORITY TO REDUCE DEBT.—The President may reduce amounts owed to the United States (or any agency of the United States) by an eligible country as a result of—

(1) guarantees issued under sections 221 and 222 of the Foreign Assistance Act of 1961;

(2) credits extended or guarantees issued under the Arms Export Control Act; or

(3) any obligation or portion of such obligation, to pay for purchases of United States agricultural commodities guaranteed by the Commodity Credit Corporation under export credit guarantee programs authorized pursuant to section 5(f) of the Commodity Credit Corporation Charter Act of June 29, 1948, as amended, section 4(b) of the Food for Peace Act of 1966, as amended (Public Law 89–808), or section 202 of the Agricultural Trade Act of 1978, as amended (Public Law 95–501).

(b) LIMITATIONS.—

(1) The authority provided by subsection (a) may be exercised only to implement multilateral

official debt relief and referendum agreements, commonly referred to as "Paris Club Agreed Minutes".

(2) The authority provided by subsection (a) may be exercised only in such amounts or to such extent as is provided in advance by appropriations Acts.

(3) The authority provided by subsection (a) may be exercised only with respect to countries with heavy debt burdens that are eligible to borrow from the International Development Association, but not from the International Bank for Reconstruction and Development, commonly referred to as "IDA-only" countries.

(c) CONDITIONS.—The authority provided by subsection (a) may be exercised only with respect to a country whose government—

(1) does not have an excessive level of military expenditures;

(2) has not repeatedly provided support for acts of international terrorism;

(3) is not failing to cooperate on international narcotics control matters;

(4) (including its military or other security forces) does not engage in a consistent pattern of gross violations of internationally recognized human rights; and

(5) is not ineligible for assistance because of the application of section 527 of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995.

(d) AVAILABILITY OF FUNDS.—The authority provided by subsection (a) may be used only with regard to the funds appropriated by this Act under the heading "Debt Restructuring".

(e) CERTAIN PROHIBITIONS INAPPLICABLE.—A reduction of debt pursuant to subsection (a) shall not be considered assistance for the purposes of any provision of law limiting assistance to a country. The authority provided by subsection (a) may be exercised notwithstanding section 620(r) of the Foreign Assistance Act of 1961 or section 321 of the International Development and Food Assistance Act of 1975.

#### AUTHORITY TO ENGAGE IN DEBT BUYBACKS OR SALES

SEC. 664. (a) LOANS ELIGIBLE FOR SALE, REDUCTION, OR CANCELLATION.—

(1) AUTHORITY TO SELL, REDUCE, OR CANCEL CERTAIN LOANS.—Notwithstanding any other provision of law, the President may, in accordance with this section, sell to any eligible purchaser any concessional loan or portion thereof made before January 1, 1995, pursuant to the Foreign Assistance Act of 1961, to the government of any eligible country as defined in section 702(6) of that Act or on receipt of payment from an eligible purchaser, reduce or cancel such loan or portion thereof, only for the purpose of facilitating—

(A) debt-for-equity swaps, debt-for-development swaps, or debt-for-nature swaps; or

(B) a debt buyback by an eligible country of its own qualified debt, only if the eligible country uses an additional amount of the local currency of the eligible country, equal to not less than 40 percent of the price paid for such debt by such eligible country, or the difference between the price paid for such debt and the face value of such debt, to support activities that link conservation and sustainable use of natural resources with local community development, and child survival and other child development, in a manner consistent with sections 707 through 710 of the Foreign Assistance Act of 1961, if the sale, reduction, or cancellation would not contravene any term or condition of any prior agreement relating to such loan.

(2) TERMS AND CONDITIONS.—Notwithstanding any other provision of law, the President shall, in accordance with this section, establish the terms and conditions under which loans may be sold, reduced, or canceled pursuant to this section.

(3) ADMINISTRATION.—The Facility, as defined in section 702(8) of the Foreign Assistance Act of 1961, shall notify the administrator of the agency primarily responsible for administering part I of the Foreign Assistance Act of 1961 of purchasers that the President has determined to be eligible, and shall direct such agency to carry out the sale, reduction, or cancellation of a loan pursuant to this section. Such agency shall make adjustment in its accounts to reflect the sale, reduction, or cancellation.

(4) LIMITATION.—The authorities of this subsection shall be available only to the extent that appropriations for the cost of the modification, as defined in section 502 of the Congressional Budget Act of 1974, are made in advance.

(b) DEPOSIT OF PROCEEDS.—The proceeds from the sale, reduction, or cancellation of any loan sold, reduced, or canceled pursuant to this section shall be deposited in the United States Government account or accounts established for the repayment of such loan.

(c) ELIGIBLE PURCHASERS.—A loan may be sold pursuant to subsection (a)(1)(A) only to a purchaser who presents plans satisfactory to the President for using the loan for the purpose of engaging in debt-for-equity swaps, debt-for-development swaps, or debt-for-nature swaps.

(d) DEBTOR CONSULTATIONS.—Before the sale to any eligible purchaser, or any reduction or cancellation pursuant to this section, of any loan made to an eligible country, the President should consult with the country concerning the amount of loans to be sold, reduced, or canceled and their uses for debt-for-equity swaps, debt-for-development swaps, or debt-for-nature swaps.

(e) AVAILABILITY OF FUNDS.—The authority provided by subsection (a) may be used only with regard to funds appropriated by this Act under the heading "Debt Restructuring".

#### RECONCILIATION PROGRAMS

SEC. 665. Of the funds appropriated under the heading "Economic Support Fund", not less than \$20,000,000 shall be made available to support reconciliation programs and activities which bring together individuals of different ethnic, religious, and political backgrounds from areas of civil conflict and war.

#### SUDAN

SEC. 666. (a) LIMITATION ON ASSISTANCE.—Subject to subsection (b):

(1) Notwithstanding section 501(a) of the International Malaria Control Act of 2000 (Public Law 106-570) or any other provision of law, none of the funds appropriated by this Act may be made available for assistance for the Government of Sudan.

(2) None of the funds appropriated by this Act may be made available for the cost, as defined in section 502, of the Congressional Budget Act of 1974, of modifying loans and loan guarantees held by the Government of Sudan, including the cost of selling, reducing, or canceling amounts owed to the United States, and modifying concessional loans, guarantees, and credit agreements.

(b) Subsection (a) shall not apply if the Secretary of State determines and certifies to the Committees on Appropriations that—

(1) the Government of Sudan is honoring its pledges to cease attacks upon civilians and has disarmed and demobilized the Janjaweed and other government-supported militias;

(2) the Government of Sudan and all government-supported militia groups are honoring their commitments made in all previous ceasefire agreements; and

(3) the Government of Sudan is allowing unimpeded access to Darfur to humanitarian aid organizations, the human rights investigation and humanitarian teams of the United Nations, including protection officers, and an international monitoring team that is based in

Darfur and that has the support of the United States.

(c) EXCEPTIONS.—The provisions of subsection (a) shall not apply to—

(1) humanitarian assistance;

(2) assistance for Darfur and for areas outside the control of the Government of Sudan; and

(3) assistance to support implementation of the Comprehensive Peace Agreement and the Darfur Peace Agreement or any other internationally-recognized peace agreement in Sudan.

(d) DEFINITIONS.—For the purposes of this Act, the term "Government of Sudan" shall not include the Government of Southern Sudan.

#### TRANSPARENCY AND ACCOUNTABILITY

SEC. 667. (a) UNITED NATIONS DEVELOPMENT PROGRAM.—Prior to the initial obligation of funds appropriated in this Act under the heading "International Organizations and Programs" for a United States contribution to the United Nations Development Program (UNDP), the Secretary of State shall certify and report to the Committees on Appropriations that UNDP is—

(1) giving adequate and appropriate access to information to the United States Mission to the United Nations regarding UNDP's programs and activities, as requested, including in North Korea and Burma; and

(2) conducting appropriate oversight of UNDP programs and activities globally.

(b) WORLD BANK.—Twenty percent of the funds appropriated by this Act under the heading "International Development Association" shall be withheld from disbursement until the Secretary of the Treasury reports to the Committees on Appropriations that—

(1) the World Bank has made publicly available, in an appropriate manner, financial disclosure forms of senior World Bank personnel, including those at the level of managing director, vice president, and above;

(2) the World Bank has established a plan and maintains a schedule for conducting regular, independent audits of internal management controls and procedures for meeting operational objectives, and is making reports describing the scope and findings of such audits available to the public;

(3) the World Bank is adequately staffing and sufficiently funding the Department of Institutional Integrity; and

(4) the World Bank has made publicly available the "Volker Panel" report regarding the review and evaluation of the mandate and authorities, policies, procedures, practices, independence, reporting lines, and oversight mechanisms of the World Bank's Department of Institutional Integrity.

(c) REPORT.—The Comptroller General of the United States shall conduct an assessment of the financial management and oversight of programs and activities funded under the headings "Millennium Challenge Corporation", "Global Health Programs" (for HIV/AIDS programs), and "Global HIV/AIDS Initiative" in this Act and prior Acts making appropriations for foreign operations, export financing, and related programs. The assessment shall include an examination of donor coordination efforts, and recommendations for improving financial oversight of such programs and activities.

#### EXCESS DEFENSE ARTICLES FOR CENTRAL AND SOUTH EUROPEAN COUNTRIES AND CERTAIN OTHER COUNTRIES

SEC. 668. Notwithstanding section 516(e) of the Foreign Assistance Act of 1961 (22 U.S.C. 2321j(e)), during fiscal year 2008, funds available to the Department of Defense may be expended for crating, packing, handling, and transportation of excess defense articles transferred under the authority of section 516 of such Act to Albania, Afghanistan, Bulgaria, Croatia,

Estonia, Former Yugoslavian Republic of Macedonia, Georgia, India, Iraq, Latvia, Lithuania, Moldova, Mongolia, Pakistan, Romania, Slovakia, and Ukraine.

#### ZIMBABWE

SEC. 669. The Secretary of the Treasury shall instruct the United States executive director to each international financial institution to vote against any extension by the respective institution of any loans to the Government of Zimbabwe, except to meet basic human needs or to promote democracy, unless the Secretary of State determines and certifies to the Committees on Appropriations that the rule of law has been restored in Zimbabwe, including respect for ownership and title to property, freedom of speech and association.

#### DEVELOPMENT GRANTS PROGRAM

SEC. 670. (a) ESTABLISHMENT OF THE PROGRAM.—There is established within the United States Agency for International Development (USAID) a Development Grants Program (DGP) to provide small grants to United States and indigenous nongovernmental organizations for the purpose of carrying out the provisions of chapters 1 and 10 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961.

(b) ELIGIBILITY FOR GRANTS.—Grants from the DGP shall be made only for proposals of nongovernmental organizations identified in the report accompanying this Act that are recommended for consideration for funding by that report, and for proposals of other nongovernmental organizations that apply.

(c) COMPETITION.—To the maximum extent practicable, grants made pursuant to the authority of this section shall be open, transparent and competitive.

(d) SIZE OF PROGRAM AND INDIVIDUAL GRANTS.—

(1) Of the funds appropriated by this Act to carry out chapter 1 of part I and chapter 4 of part II of the Foreign Assistance Act of 1961, not less than \$50,000,000 shall be made available for purposes of this section: Provided, That not more than 50 percent of this amount shall be derived from funds appropriated to carry out chapter 1 of part I of such Act.

(2) No individual grant, or grant amendment, made pursuant to this section shall exceed \$2,000,000.

(e) AVAILABILITY OF OTHER FUNDS.—Funds made available under this section are in addition to other funds available for such purposes including funds designated by this Act by section 665, Reconciliation Programs.

(f) DEFINITION.—For purposes of this section, the term “nongovernmental organization” means a private and voluntary organization or for-profit entity, and shall not include entities owned in whole or in part by a government or governmental entity.

(g) REPORT.—Within 90 days from the date of enactment of this Act, and after consultation with the Committees on Appropriations, the Administrator of USAID shall submit a report to those Committees describing the procedures and mechanisms USAID will use to implement this section.

#### MONITORING OF MILITARY ASSISTANCE

SEC. 671. Not later than 90 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations describing the procedures being applied, on a country-by-country basis, to monitor whether funds appropriated by this Act under the heading “Foreign Military Financing Program” for assistance for Bangladesh, Democratic Republic of the Congo, Ethiopia, Pakistan, Philippines, and Sri Lanka, are misused by units of the security forces of such countries against civilians, including civilians who are members of political opposition parties and human rights groups.

#### DISASTER ASSISTANCE AND RECOVERY

SEC. 672. (a) Funds made available to the Comptroller General under chapter 4 of title I of the Emergency Supplemental Appropriations Act (Public Law 106–31; 113 Stat. 69) and section 593 of the Foreign Operations, Export Financing, and Programs Agencies Appropriations Act, 2001 (Public Law 106–429; 114 Stat. 1900A–59) to monitor the provisions of assistance to address the effects of hurricanes in Central America and the Caribbean and the earthquake in Colombia, and to monitor the earthquake relief and reconstruction efforts in El Salvador under section 561 of the Foreign Operations, Export Financing, and Programs Agencies Appropriations Act, 2002 (Public Law 107–115; 115 Stat. 2162) shall also be available to the Comptroller General to monitor any other disaster assistance and recovery effort.

(b) This section shall apply with respect to fiscal year 2008 and each year thereafter.

#### UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT MANAGEMENT (INCLUDING TRANSFER OF FUNDS)

SEC. 673. (a) AUTHORITY.—Up to \$81,000,000 of the funds made available in this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961, including funds appropriated under the heading “Assistance for Eastern Europe and the Baltic States”, may be used by the United States Agency for International Development (USAID) to hire and employ individuals in the United States and overseas on a limited appointment basis pursuant to the authority of sections 308 and 309 of the Foreign Service Act of 1980.

(b) RESTRICTIONS.—

(1) The number of individuals hired in any fiscal year pursuant to the authority contained in subsection (a) may not exceed 175.

(2) The authority to hire individuals contained in subsection (a) shall expire on September 30, 2009.

(c) CONDITIONS.—The authority of subsection (a) may only be used to the extent that an equivalent number of positions that are filled by personal services contractors or other nondirect-hire employees of USAID, who are compensated with funds appropriated to carry out part I of the Foreign Assistance Act of 1961, including funds appropriated under the heading “Assistance for Eastern Europe and the Baltic States”, are eliminated.

(d) PRIORITY SECTORS.—In exercising the authority of this section, primary emphasis shall be placed on enabling USAID to meet personnel positions in technical skill areas currently encumbered by contractor or other nondirect-hire personnel.

(e) CONSULTATIONS.—The USAID Administrator shall consult with the Committees on Appropriations at least on a quarterly basis concerning the implementation of this section.

(f) PROGRAM ACCOUNT CHARGED.—The account charged for the cost of an individual hired and employed under the authority of this section shall be the account to which such individual’s responsibilities primarily relate. Funds made available to carry out this section may be transferred to and merged and consolidated with funds appropriated for “Operating Expenses of the United States Agency for International Development”.

(g) MANAGEMENT REFORM PILOT.—Of the funds made available in subsection (a), USAID may use, in addition to funds otherwise available for such purposes, up to \$15,000,000 to fund overseas support costs of members of the Foreign Service with a Foreign Service rank of four or below: Provided, That such authority is only used to reduce USAID’s reliance on overseas personal services contractors or other nondirect-hire employees compensated with funds appropriated to carry out part I of the Foreign Assist-

ance Act of 1961, including funds appropriated under the heading “Assistance for Eastern Europe and the Baltic States”.

(h) DISASTER SURGE CAPACITY.—Funds appropriated by this Act to carry out part I of the Foreign Assistance Act of 1961, including funds appropriated under the heading “Assistance for Eastern Europe and the Baltic States”, may be used, in addition to funds otherwise available for such purposes, for the cost (including the support costs) of individuals detailed to or employed by the United States Agency for International Development whose primary responsibility is to carry out programs in response to natural disasters.

#### OPIC TRANSFER AUTHORITY

##### (INCLUDING TRANSFER OF FUNDS)

SEC. 674. Whenever the President determines that it is in furtherance of the purposes of the Foreign Assistance Act of 1961, up to a total of \$20,000,000 of the funds appropriated under title II of this Act may be transferred to and merged with funds appropriated by this Act for the Overseas Private Investment Corporation Program Account, to be subject to the terms and conditions of that account: Provided, That such funds shall not be available for administrative expenses of the Overseas Private Investment Corporation: Provided further, That funds earmarked by this Act shall not be transferred pursuant to this section: Provided further, That the exercise of such authority shall be subject to the regular notification procedures of the Committees on Appropriations.

#### REPORTING REQUIREMENT

SEC. 675. The Secretary of State shall provide the Committees on Appropriations, not later than April 1, 2008, and for each fiscal quarter, a report in writing on the uses of funds made available under the headings “Foreign Military Financing Program”, “International Military Education and Training”, and “Peacekeeping Operations”: Provided, That such report shall include a description of the obligation and expenditure of funds, and the specific country in receipt of, and the use or purpose of the assistance provided by such funds.

#### ENVIRONMENT AND ENERGY CONSERVATION PROGRAMS

SEC. 676. (a) BIODIVERSITY.—Of the funds appropriated under the heading “Development Assistance”, not less than \$195,000,000 shall be made available for programs and activities which directly protect biodiversity, including forests, in developing countries, of which not less than the amount of funds initially allocated pursuant to section 653(a) of the Foreign Assistance Act of 1961 for fiscal year 2006 shall be made available for such activities in Brazil, Colombia, Ecuador, Peru and Bolivia, and that in addition to such amounts for such countries not less than \$15,000,000 shall be made available for the United States Agency for International Development’s Amazon Basin Conservation Initiative: Provided, That of the funds appropriated by this Act, not less than \$17,500,000 shall be made available for the Congo Basin Forest Partnership of which not less than \$2,500,000 shall be made available to the United States Fish and Wildlife Service for wildlife conservation programs in Central Africa.

(b) ENERGY.—

(1) Of the funds appropriated by this Act, not less than \$195,000,000 shall be made available to support clean energy and other climate change programs in developing countries, of which not less than \$125,000,000 should be made available to directly promote and deploy energy conservation, energy efficiency, and renewable and clean energy technologies with an emphasis on small hydro, solar and wind energy, and of which the balance should be made available to directly: (1) reduce greenhouse gas emissions; (2) increase

carbon sequestration activities; and (3) support climate change mitigation and adaptation programs.

(2) The Secretary of State shall convene an interagency committee, including appropriate officials of the Department of State, the United States Agency for International Development, and the Environmental Protection Agency, to evaluate the specific needs of developing countries in adapting to climate change impacts: Provided, That the Secretary shall submit a report to the Committees on Appropriations not later than September 1, 2008, describing such needs, on a country-by-country and regional basis, and the actions planned and being taken by the United States, including funding provided to developing countries specifically for adaptation to climate change impacts.

(c) EXTRACTION OF NATURAL RESOURCES.—

(1) The Secretary of the Treasury shall inform the managements of the international financial institutions and the public that it is the policy of the United States that any assistance by such institutions (including but not limited to any loan, credit, grant, or guarantee) for the extraction and export of oil, gas, coal, timber, or other natural resource should not be provided unless the government of the country has in place functioning systems for: (A) accurately accounting for revenues and expenditures in connection with the extraction and export of the type of natural resource to be extracted or exported; (B) the independent auditing of such accounts and the widespread public dissemination of the audits; and (C) verifying government receipts against company payments including widespread dissemination of such payment information, and disclosing such documents as Host Government Agreements, Concession Agreements, and bidding documents, allowing in any such dissemination or disclosure for the reduction of, or exceptions for, information that is commercially proprietary or that would create competitive disadvantage.

(2) Not later than 180 days after the enactment of this Act, the Secretary of the Treasury shall submit a report to the Committees on Appropriations describing, for each international financial institution, the amount and type of assistance provided, by country, for the extraction and export of oil, gas, coal, timber, or other natural resource since September 30, 2007, and whether each institution considered, in its proposal for such assistance, the extent to which the country has functioning systems described in paragraph (c)(1).

(d) Funds appropriated under titles II, III and IV of this Act shall to the maximum extent practicable, be subject to the provisions of section 117 (relating to environment and natural resources) of the Foreign Assistance Act of 1961.

UZBEKISTAN

SEC. 677. (a) LIMITATION ON ASSISTANCE.—Funds appropriated by this Act may be made available for assistance for the central Government of Uzbekistan only if the Secretary of State determines and reports to the Committees on Appropriations that—

(1) the Government of Uzbekistan is making substantial and continuing progress in meeting its commitments under the “Declaration on the Strategic Partnership and Cooperation Framework Between the Republic of Uzbekistan and the United States of America”, including respect for human rights, establishing a genuine multiparty system, and ensuring free and fair elections, freedom of expression, and the independence of the media; and

(2) a credible international investigation of the May 13, 2005, shootings in Andijan is underway with the support of the Government of Uzbekistan.

(b) SANCTIONS.—Not later than 90 days after the date of enactment of this Act, the Secretary

of State shall send to the appropriate congressional committees a list of officials of the Government of Uzbekistan and their immediate family members who have been credibly alleged to have been involved in the Andijan massacre or in other gross violations of human rights in Uzbekistan;

(c) IMPOSITION OF SANCTIONS.—Not later than 10 days after the list described in subsection (b) is submitted to the appropriate congressional committees, the following sanctions shall apply:

(1) Any individual on the list submitted under subsection (b) shall be ineligible for a visa to enter the United States.

(2) No property or interest in property belonging to an individual on the list submitted under subsection (b), or to a member of the immediate family of such individual if the property is effectively under the control of such individual, may be transferred, paid, exported, withdrawn, or otherwise dealt with, if the property is within the United States or within the possession or control of a United States person, including the overseas branch of such person, or after the date of the enactment of this Act comes within the control of such person.

(3) No United States person may engage in financial transactions with an individual on the list submitted under subsection (b), or with a member of the immediate family of such individual if the transaction will benefit an individual on the list submitted under subsection (b).

(c) FREEZING OF ASSETS.—

(1) IN GENERAL.—The Secretary of the Treasury shall immediately block any assets, property, transactions in foreign exchange, currency, or securities, and transfers of credit or payments between, by, through, or to any banking institution under the jurisdiction of the United States of an individual identified under subsection (b) of this section.

(2) REPORTING REQUIREMENT.—Not later than 15 days after a decision to freeze the assets identified in this subsection of any individual identified under subsection (b), the Secretary of the Treasury shall—

(A) report the name of such individual to the Committees on Appropriations; and

(B) require any United States financial institution holding such funds or assets to promptly report those funds and assets to the Office of Foreign Assets Control.

CENTRAL ASIA

SEC. 678. (a) Funds appropriated by this Act may be made available for assistance for the Government of Kazakhstan only if the Secretary of State determines and reports to the Committees on Appropriations that the Government of Kazakhstan has made significant improvements in the protection of human rights during the preceding 6 month period.

(b) The Secretary of State may waive subsection (a) if he determines and reports to the Committees on Appropriations that such a waiver is important to the national security of the United States.

(c) Not later than October 1, 2008, the Secretary of State shall submit a report to the Committees on Appropriations and the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives describing the following:

(1) The defense articles, defense services, and financial assistance provided by the United States to the countries of Central Asia during the 6-month period ending 30 days prior to submission of such report.

(2) The use during such period of defense articles, defense services, and financial assistance provided by the United States by units of the armed forces, border guards, or other security forces of such countries.

(d) For purposes of this section, the term “countries of Central Asia” means Uzbekistan,

Kazakhstan, Kyrgyz Republic, Tajikistan, and Turkmenistan.

DISABILITY PROGRAMS

SEC. 679. (a) Of the funds appropriated by this Act under the heading “Economic Support Fund”, not less than \$4,000,000 shall be made available for programs and activities administered by the United States Agency for International Development (USAID) to address the needs and protect the rights of people with disabilities in developing countries, of which \$1,500,000 should be made available to disability advocacy organizations that have expertise in working to protect the rights and increasing the independence and full participation of people with disabilities: Provided, That funds for disability advocacy organizations should be used for training and technical assistance for foreign disabled persons organizations in such areas as advocacy, education, independent living, and transportation, with the goal of promoting equal participation of people with disabilities in developing countries: Provided further, That USAID should seek to disburse at least 25 percent of the funds made available pursuant to this subsection in the form of small grants.

(b) Funds appropriated under the heading “Operating Expenses of the United States Agency for International Development” shall be made available to develop and implement training for staff in overseas USAID missions to promote the full inclusion and equal participation of people with disabilities in developing countries.

(c) The Secretary of State, the Secretary of the Treasury, and the Administrator of USAID shall seek to ensure that, where appropriate, construction projects funded by this Act are accessible to people with disabilities and in compliance with the USAID Policy on Standards for Accessibility for the Disabled, or other similar accessibility standards.

(d) Of the funds made available pursuant to subsection (a), not more than 7 percent may be for management, oversight and technical support.

(e) Not later than 180 days after the date of enactment of this Act, and 180 days thereafter, the Administrator of USAID shall submit a report describing the programs, activities, and organizations funded pursuant to this section.

NEGLECTED TROPICAL DISEASES

SEC. 680. Of the funds appropriated under the heading “Global Health Programs”, not less than \$15,000,000 shall be made available for continued support of the United States Agency for International Development’s cooperative agreement to implement an integrated response to the control of neglected diseases including intestinal parasites, schistosomiasis, lymphatic filariasis, onchocerciasis, trachoma and leprosy: Provided, That the Administrator of the United States Agency for International Development shall work with relevant technical organizations addressing the specific diseases, recipient countries, donor countries, the private sector, UNICEF and the World Health Organization to develop a multilateral, integrated initiative to control these diseases that will enhance coordination and effectiveness and maximize the leverage of United States contributions with those of other donors: Provided further, That funds made available pursuant to this section shall be subject to the regular notification procedures of the Committees on Appropriations.

ORPHANS, DISPLACED AND ABANDONED CHILDREN

SEC. 681. Of the funds appropriated under title III of this Act, \$3,000,000 should be made available for activities to improve the capacity of foreign government agencies and nongovernmental organizations to prevent child abandonment, address the needs of orphans, displaced and abandoned children and provide permanent homes through family reunification, guardianship and domestic adoptions: Provided, That

funds made available under title III of this Act should be made available, as appropriate, consistent with—

(1) the goal of enabling children to remain in the care of their family of origin, but when not possible, placing children in permanent homes through adoption;

(2) the principle that such placements should be based on informed consent which has not been induced by payment or compensation;

(3) the view that long-term foster care or institutionalization are not permanent options and should be used when no other suitable permanent options are available; and

(4) the recognition that programs that protect and support families can reduce the abandonment and exploitation of children.

#### COORDINATOR OF ACTIVITIES RELATING TO INDIGENOUS PEOPLES INTERNATIONALLY

SEC. 682. (a) COORDINATOR.—After consultation with the Committees on Appropriations and not later than 90 days after the enactment of this Act, there shall be established within the Department of State in the immediate office of the Director of United States Foreign Assistance a Coordinator of Activities Relating to Indigenous Peoples Internationally (hereinafter in this section referred to as the “Coordinator”), who shall be appointed by the Director. The Coordinator shall report directly to the Director.

(b) RESPONSIBILITIES.—The Coordinator shall:

(1) Serve as a principal advisor to the Director of United States Foreign Assistance and the Administrator of the United States Agency for International Development on matters relating to the rights and needs of indigenous peoples internationally and should represent the United States Government on such matters in meetings with foreign governments and multilateral institutions.

(2) Provide for the oversight and coordination of all resources, programs, projects, and activities of the United States Government to protect the rights and address the needs of indigenous peoples internationally; and

(3) Develop and coordinate assistance strategies with specific goals, benchmarks, guidelines, and impact assessments (including support for local indigenous peoples’ organizations).

(c) FUNDS.—Of the funds appropriated by this Act under the heading “Diplomatic and Consular Programs”, not less than \$250,000 shall be made available for executing the provisions of this section.

(d) REPORT.—Not later than one year after the enactment of this Act, the Secretary shall submit a report to the Committees on Appropriations describing progress made in implementing this section.

#### OVERSIGHT OF IRAQ RECONSTRUCTION

SEC. 683. Subsection (o) of section 3001 of the Emergency Supplemental Appropriations Act for Defense and for the Reconstruction of Iraq and Afghanistan, 2004 (Public Law 108–106; 117 Stat. 1234; 5 U.S.C. App. 3 section 8G note), as amended by section 1054(b) of the John Warner National Defense Authorization Act for Fiscal Year 2007 (Public Law 109–364; 129 Stat. 2397), section 2 of the Iraq Reconstruction Accountability Act of 2006 (Public Law 109–440), and section 3801 of the U.S. Troop Readiness, Veterans’ Care, Katrina Recovery, and Iraq Accountability Appropriations Act, 2007 (Public Law 110–28) is amended—

(1) in subsection (o)(1)(B) by striking “fiscal year 2006 or fiscal year 2007” and inserting “fiscal years 2006 through 2008”. Section 1054 of Public Law 109–364 is amended by striking “fiscal year 2006” and inserting “fiscal years 2006 through 2008”; and

(2) by adding at the end of such section the following subsection:

“(p) RULE OF CONSTRUCTION.—For the purposes of carrying out the duties of the Inspector

General, any United States funds appropriated or otherwise made available for fiscal years 2006 through 2008 for the reconstruction of Iraq, irrespective of the designation of such funds, shall be deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.”.

#### DEMOBILIZATION AND DISARMAMENT IN COLOMBIA

SEC. 684. (a) AVAILABILITY OF FUNDS.—Of the funds appropriated in this Act, up to \$12,000,000 may be made available in fiscal year 2008 for assistance for the demobilization and reintegration of former members of foreign terrorist organizations (FTOs) in Colombia, if the Secretary of State consults with and makes a certification described in subsection (b) to the Committees on Appropriations prior to the initial obligation of amounts for such assistance for the fiscal year involved.

(b) CERTIFICATION.—A certification described in this subsection is a certification that—

(1) assistance for the fiscal year will be provided only for individuals who have: (A) verifiably renounced and terminated any affiliation or involvement with FTOs or other illegal armed groups; (B) are meeting all the requirements of the Colombia Demobilization Program, including having disclosed their involvement in past crimes and their knowledge of the FTO’s structure, financing sources, illegal assets, and the location of kidnapping victims and bodies of the disappeared; and (C) are not involved in acts of intimidation or violence against human rights defenders;

(2) the Government of Colombia is providing full cooperation to the Government of the United States to extradite the leaders and members of the FTOs who have been indicted in the United States for murder, kidnapping, narcotics trafficking, or other violations of United States law, and is immediately extraditing to the United States those commanders, leaders and members indicted in the United States who have breached the terms of the Colombia Demobilization Program, including by failing to fully confess their crimes, failing to disclose their illegal assets, or committing new crimes since the approval of the Justice and Peace Law;

(3) the Government of Colombia is not taking any steps to legalize the titles of land or other assets illegally obtained and held by FTOs, their associates, or successors, has established effective procedures to identify such land and other assets, and is confiscating and returning such land and other assets to their rightful owners;

(4) the Government of Colombia is implementing a concrete and workable framework for dismantling the organizational structures of foreign terrorist organizations; and

(5) funds shall not be made available as cash payments to individuals and are available only for activities under the following categories: verification, reintegration (including training and education), vetting, recovery of assets for reparations for victims, and investigations and prosecutions.

(c) NOTIFICATION.—Funds made available by this Act for demobilization and reintegration of members of FTOs shall be subject to the regular notification procedures of the Committees on Appropriations.

(d) DEFINITIONS.—In this section:

(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term “appropriate congressional committees” means—

(A) the Committee on Appropriations and the Committee on Foreign Affairs of the House of Representatives; and

(B) the Committee on Appropriations and the Committee on Foreign Relations of the Senate.

(2) FOREIGN TERRORIST ORGANIZATION.—The term “foreign terrorist organization” means an organization designated as a terrorist organiza-

tion under section 219 of the Immigration and Nationality Act.

#### INDONESIA

SEC. 685. Of the funds appropriated under the heading “Foreign Military Financing Program”, \$15,700,000 may be made available for assistance for Indonesia, and an additional \$2,000,000 may be made available when the Secretary of State reports to the Committees on Appropriations that the Government of Indonesia has provided a copy of its written plans to effectively address the following, and a copy of each plan has been provided with the report—

(1) accountability for past violations of human rights by members of the Indonesian military;

(2) to allow public access to Papua and West Irian Jaya; and

(3) to pursue the criminal investigation, and provide the projected timeframe for completing the investigation, of the murder of Munir Said Thalib.

#### ASSISTANCE FOR GUATEMALA

SEC. 686. (a) Funds appropriated by this Act under the heading “International Military Education and Training” that are available for assistance for Guatemala, other than for expanded international military education and training, may be made available only for the Guatemalan Air Force and Navy and may be made available for the Guatemalan Army Corps of Engineers only for training to improve disaster response capabilities and to participate in international peacekeeping operations: Provided, That such funds may be made available only if the Secretary of State certifies that the Guatemalan Air Force, Navy and Army Corps of Engineers are respecting human rights, and civilian judicial authorities are investigating and prosecuting, with the military’s full cooperation, military personnel who have been credibly alleged to have committed gross violations of human rights.

(b) Funds appropriated by this Act under the heading “Foreign Military Financing Program” that are available for assistance for Guatemala may be made available only for the Guatemalan Air Force, Navy and Army Corps of Engineers if the Secretary of State certifies that the Guatemalan Air Force, Navy and Army Corps of Engineers are respecting human rights, civilian judicial authorities are investigating and prosecuting, with the military’s full cooperation, military personnel who have been credibly alleged to have committed gross violations of human rights, and the Guatemalan Government has enacted into law the International Commission Against Impunity in Guatemala.

(c) Funds made available for assistance for Guatemala under the headings referred to in this section shall be subject to the regular notification procedures of the Committees on Appropriations.

#### CHILD SOLDIERS

SEC. 687. (a) No military assistance shall be furnished with funds appropriated by this Act and, during the current fiscal year, no military equipment or technology shall be sold or transferred pursuant to the authorities contained in this Act or any other Act, to the government of a country that is identified by the Department of State’s 2006 Country Reports on Human Rights Practices as having security forces that recruit or use child soldiers.

(b) The Secretary of State may provide assistance or defense articles otherwise prohibited under subsection (a) to a country upon certifying to the Committees on Appropriations that the government of such country has implemented effective measures to prohibit and prevent the future recruitment or use of child soldiers.

(c) The Secretary of State may waive the application to a country of the prohibition in subsection (a) if the Secretary determines and reports to the Committees on Appropriations that such waiver is important to the national interest of the United States.

#### PHILIPPINES

SEC. 688. Of the funds appropriated by this Act under the heading "Foreign Military Financing Program", not to exceed \$30,000,000 may be made available for assistance for the Philippines, and an additional \$2,000,000 may be made available when the Secretary of State reports to the Committees on Appropriations that—

(1) the Philippine Government is implementing the recommendations of the United Nations Special Rapporteur on Extrajudicial, Summary or Arbitrary Executions; and

(2) the Philippine military is not engaging in acts of intimidation or violence against members of legal organizations who advocate for human rights.

#### PAKISTAN

SEC. 689. (a) Of the funds appropriated by this Act under the heading "Foreign Military Financing Program", \$300,000,000 may be made available for assistance for Pakistan, unless the Secretary of State reports to the Committees on Appropriations that the Government of Pakistan is not—

(1) making effective and consistent efforts to prevent Al Qaeda and associated terrorist groups from operating in the territory of Pakistan, including by eliminating terrorist training camps or facilities, arresting members of Al Qaeda and associated terrorist groups, and countering recruitment efforts;

(2) making effective and consistent efforts to prevent the Taliban from using the territory of Pakistan as a sanctuary from which to launch attacks within Afghanistan, including by arresting Taliban leaders, stopping cross-border incursions, and countering recruitment efforts; and

(3) implementing democratic reforms, including—

(A) allowing free, fair and inclusive elections in accordance with internationally recognized democratic norms;

(B) ensuring freedom of expression and ending harassment of journalists and government critics by security and intelligence forces; and

(C) respecting the independence of the judiciary and implementing judicial decisions.

(b) If the Secretary reports pursuant to subsection (a), funds that are available for assistance for Pakistan pursuant to this section which have not been made available may be transferred to and merged with funds appropriated by this Act under the heading "Economic Support Fund" and used for basic education, health, micro-enterprise development, and democracy programs in Pakistan.

#### SRI LANKA

SEC. 690. None of the funds appropriated by this Act under the heading "Foreign Military Financing Program" may be made available for assistance for Sri Lanka, no defense export license may be issued, and no military equipment or technology shall be sold or transferred to Sri Lanka pursuant to the authorities contained in this Act or any other Act, unless the Secretary of State certifies and reports to the Committees on Appropriations that the Sri Lankan military is suspending and the Sri Lankan Government is bringing to justice members of the military who have been credibly alleged to have committed gross violations of human rights, including extrajudicial executions and the recruitment of child soldiers.

#### PEACE CORPS SEPARATION PAY

SEC. 691. (a) ESTABLISHMENT OF FUND.—There is established in the Treasury of the United

States a fund for the Peace Corps to provide separation pay for host country resident personal services contractors of the Peace Corps.

(b) FUNDING.—The Director of the Peace Corps may deposit in such fund—

(1) amounts previously obligated and not canceled for separation pay of host country resident personal services contractors of the Peace Corps; and

(2) amounts obligated for fiscal years after 2006 for the current and future costs of separation pay for host country resident personal services contractors of the Peace Corps.

(c) AVAILABILITY.—Beginning in fiscal year 2007 and thereafter, amounts in the fund are available without fiscal year limitation for severance, retirement, or other separation payments to host country resident personal services contractors of the Peace Corps in countries where such pay is legally authorized.

#### MULTILATERAL DEVELOPMENT BANKS

SEC. 692. (a) INDEPENDENT AUDITING AND INSPECTOR GENERAL.—The Secretary of the Treasury shall instruct the United States Executive Director to each multilateral development bank to inform the bank of, and use the voice and vote of the United States to achieve at the bank, the following United States policy goals:

(1) Each multilateral development bank should—

(A) establish an independent Office of Inspector General, establish or strengthen an independent auditing function at the bank, and require that the Inspector General and the auditing function report directly to the board of directors of the bank; and

(B) adopt and implement an internationally recognized internal controls framework, allocate adequate staffing to auditing and supervision, require external audits of internal controls, and external audits of loans where fraud is suspected.

(2) Each multilateral development bank should establish effective procedures for the receipt, retention, and treatment of—

(A) complaints received by the bank regarding fraud, accounting, mismanagement, internal accounting controls, or auditing matters; and

(B) the confidential, anonymous submission, particularly by employees of the bank, of concerns regarding fraud, accounting, mismanagement, internal accounting controls, or auditing matters.

(b) WORLD BANK INSPECTION PANEL.—The Secretary of the Treasury shall instruct the United States Executive Director to the World Bank to inform the Bank of, and use the voice and vote of the United States to achieve transparency reforms of the selection process for members of the World Bank Inspection Panel, including—

(1) Widely circulating Inspection Panel position vacancy announcements on the Inspection Panel's website and in appropriate publications;

(2) Notifying civil society organizations on the Inspection Panel's website and on other appropriate World Bank websites and inviting nominations from such groups;

(3) Making public the schedule of the selection process;

(4) Posting the list of nominees and applicants on the Inspection Panel's website; and

(5) Including a civil society representative on the World Bank selection committee for the Inspection Panel member.

(c) ANTI-CORRUPTION TRUST PILOT PROGRAM.—

(1) AUTHORITY.—The Secretary of the Treasury shall seek the creation of a pilot program that establishes an Anti-Corruption Trust at the World Bank, the purposes of which should include—

(A) to assist poor countries in investigations and prosecutions of fraud and corruption re-

lated to loans, grants, or credits of the World Bank; and

(B) to determine whether such a program should be carried out at other multilateral development banks.

(2) POOR COUNTRIES DEFINED.—In this subsection, the term "poor countries" means countries eligible to borrow from the International Development Association.

(3) REPORT.—Not later than 180 days after enactment of this Act, the Secretary shall submit to the appropriate congressional committees a report detailing the actions taken to establish the Anti-Corruption Trust.

#### (c) AUTHORIZATIONS.—

(1) Section 501(i) of title V of H.R. 3425 as enacted into law by section 1000(a)(5) of Public Law 106-113, as amended by section 591(b) of Division D of Public Law 108-447, is further amended by striking "fiscal" and all that follows through "which" and inserting in lieu thereof "fiscal years 2000-2010, which".

(2) Section 801(b)(1)(ii) of Public Law 106-429, as amended by section 591(a)(2) of Division D of Public Law 108-447, is further amended by striking "fiscal years 2004-2006" and by inserting in lieu thereof "fiscal years 2004-2010".

#### MILLENNIUM CHALLENGE CORPORATION

SEC. 693. Section 607(b) of the Millennium Challenge Act of 2003 (22 U.S.C. 7706) is amended—

(1) in paragraph (2)(B) by striking "and the sustainable management of natural resources";

(2) in paragraph (3)—

(A) in subparagraph (A), by striking "and";

(B) in subparagraph (B), by striking the period and inserting "; and"; and

(C) by adding the following subparagraph:

"(C) promote the protection of biodiversity and the sustainable management and use of natural resources."

#### MATERIAL SUPPORT

RELIEF FOR IRAQI, MONTAGNARDS, HMONG AND OTHER REFUGEES WHO DO NOT POSE A THREAT TO THE UNITED STATES

SEC. 694. (a) AMENDMENT TO AUTHORITY TO DETERMINE THE BAR TO ADMISSION INAPPLICABLE.—Section 212(d)(3)(B)(i) of the Immigration Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)) is amended to read as follows: "The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may determine in such Secretary's sole unreviewable discretion that subsection (a)(3)(B) shall not apply with respect to an alien, within the scope of that subsection, unless that alien is described in subsection (a)(3)(B)(i)(V), or that subsection (a)(3)(B)(vi)(III) shall not apply to a group. Such a determination shall neither prejudice the ability of the United States Government to commence criminal or civil proceedings involving a beneficiary of such a determination or any other person, nor create any substantive or procedural right or benefit for a beneficiary of such a determination or any other person. Notwithstanding any other provision of law (statutory or non-statutory), including but not limited to section 2241 of title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to review such a determination or revocation except in a proceeding for review of a final order of removal pursuant to section 242 and only to the extent provided in section 242(a)(2)(D). The Secretary of State may not exercise the discretion provided in this clause with respect to an alien at any time during which the alien is the subject of pending removal proceedings under section 1229a of title 8."

(b) AUTOMATIC RELIEF FOR THE MONTAGNARDS AND OTHER GROUPS THAT DO NOT POSE A

**THREAT TO THE UNITED STATES.**—Section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)) is amended—

(1) in clause (vi) in the matter preceding section (1), by striking “As” and inserting “Except as provided in clause (vii), as”;

(2) by adding at the end the following new clause:

“(vii) Notwithstanding clause (vi), for purposes of this section the Hmong, the Montagnards, the Karen National Union/Karen Liberation Army (KNU/KNLA), the Chin National Front/Chin National Army (CNF/CNA), the Chin National League for Democracy (CNLD), the Kayan New Land Party (KNLP), the Arakan Liberation Party (ALP), the Mustangs, the Alzados, and the Karenni National Progressive Party shall not be considered to be a terrorist organization on the basis of any act or event occurring before the date of enactment of this section. Nothing in this subsection may be construed to alter or limit the authority of the Secretary of State and Secretary of Homeland Security to exercise their discretionary authority pursuant to 212(d)(3)(B)(i) (8 U.S.C. 1182(d)(3)(B)(i)).”

(c) **DURESS EXCEPTION.**—Section 212(a)(3)(B)(iv)(VI) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(iv)(VI)) is amended by adding at the end: “It shall be an affirmative defense to inadmissibility under this subsection that the actor provided material support under duress.”

(d) **TECHNICAL CORRECTION. IN GENERAL.**—Section 212(a)(3)(B)(ii) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(ii)) is amended by striking “Subclause (VII)” and replacing it with “Subclause (IX)”.

(e) **REGULATIONS.**—Section 212(d)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)) is amended by adding the following subsection:

“(iii) Not later than 180 days after the date of enactment of this Act, the Secretary of the Department of Homeland Security and Secretary of State shall each publish in the Federal Register regulations establishing the process by which the eligibility of a refugee, asylum seeker, or individual seeking to adjust his or her immigration status is considered eligible for any of the exceptions authorized by clause (i), including a timeline for issuing a determination.”

(f) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on the date of enactment of this section, and these amendments and sections 212(a)(3)(B) and 212(d)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B) and 1182(d)(3)(B)), as amended by these sections, shall apply to—

(1) removal proceedings instituted before, on, or after the date of enactment of this section; and

(2) acts and conditions constituting a ground for inadmissibility, excludability, deportation, or removal occurring or existing before, on, or after such date.

#### CLUSTER MUNITIONS

**SEC. 695.** During the current fiscal year, no military assistance shall be furnished for cluster munitions, no defense export license for cluster munitions may be issued, and no cluster munitions or cluster munitions technology shall be sold or transferred, unless—

(1) the submunitions of the cluster munitions have a 99 percent or higher tested rate; and

(2) the agreement applicable to the assistance, transfer, or sale of the cluster munitions or cluster munitions technology specifies that the cluster munitions will only be used against clearly defined military targets and will not be used where civilians are known to be present.

#### CUBA

**SEC. 696.** (a) Subject to subsection (b), of the funds appropriated by this Act under the head-

ing “International Narcotics Control and Law Enforcement”, \$1,000,000 shall be made available for preliminary work by the Department of State, or such other entity as the Secretary of State may designate, to establish cooperation with appropriate agencies of the Government of Cuba on counter-narcotics matters, including matters relating to cooperation, coordination, and mutual assistance in the interdiction of illicit drugs being transported through Cuba airspace or over Cuba waters.

(b) The amount in subsection (a) shall not be available if the Secretary certifies to the Committees on Appropriations that—

(1) Cuba does not have in place appropriate procedures to protect against the loss of innocent life in the air and on the ground in connection with the interdiction of illegal drugs; and

(2) there is credible evidence of involvement of the Government of Cuba in drug trafficking during the preceding 10 years.

#### LIBYA

**SEC. 697.** (a) None of the funds appropriated by this Act may be made available for—

(1) construction of a new United States embassy in Libya;

(2) activities in Libya related to energy development; or

(3) activities in Libya which support investment in Libya’s hydrocarbon sector, including the processing of applications for dual-use export licenses.

(b) The prohibitions in subsection (a) shall no longer apply if the Secretary of State certifies to the Committees on Appropriations that the Government of Libya has made the final settlement payments to the Pan Am 103 victims’ families, paid to the LaBelle Disco bombing victims their agreed upon settlement amounts, and is engaging in good faith settlement discussions regarding other relevant terrorism cases.

(c) Not later than 90 days after enactment of this Act and 90 days thereafter, the Secretary shall submit a report to the Committees on Appropriations describing (1) actions taken by the Department of State to facilitate a resolution of these cases; and (2) United States commercial activities in Libya’s energy sector.

#### CARRY FORWARD OF UNUSED SPECIAL IMMIGRANT VISAS

**SEC. 698.** Section 1059(c) of the National Defense Authorization Act for Fiscal Year 2006 (8 U.S.C. 1101 note) is amended by adding at the end the following:

“(3) **CARRY FORWARD.**—If the numerical limitation described in paragraph (1) is not reached during a given fiscal year, the numerical limitation for the following fiscal year shall be increased by a number equal to the difference between the number of visas authorized for the given fiscal year and the number of aliens provided special immigrant status during the given fiscal year.”

#### GLOBAL FUND CONTRIBUTION

##### (INCLUDING RESCISSION OF FUNDS)

**SEC. 699.** (a) The amount appropriated or otherwise made available by title III for bilateral assistance for Global Health Programs is hereby increased by \$40,000,000.

(b) The amount appropriated or otherwise made available for such purpose and available for a United States contribution to the Global Fund to Fight AIDS, Tuberculosis, and Malaria is hereby increased by \$40,000,000.

(c) Of the unobligated balances of amounts appropriated or otherwise made available in prior appropriations Acts under the heading “Economic Support Fund”, \$40,000,000 is rescinded.

#### REFERENCES

**SEC. 699A.** Except as otherwise provided, any reference in titles II through V, including the general provisions for such titles, to “this Act”

shall be deemed to be a reference to titles II through V of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2008.

The ACTING PRESIDENT pro tempore. The Senator from Vermont.

Mr. LEAHY. Mr. President, I compliment my colleagues for moving so rapidly through the Military Construction legislation. It brings us to the State-Foreign Operations appropriations bill, which Senator GREGG, my friend and neighbor from New Hampshire, and I will be handling. I want to make a couple comments.

If there are Senators who have amendments, I urge that they bring them to the floor. I understand because of the policy luncheons, it will probably be about an hour before we get to an amendment. But if there aren’t any amendments pending, it would be my intent, if the Senator from New Hampshire has none, to go to final passage. We would like to wrap up this bill, if we can, today. I thank both Senator REID and Senator MCCONNELL for calling up this bill. I also thank Chairman BYRD and Ranking Member COCHRAN for the allocation we have.

I do want to say, at the risk of causing political problems for him back in my neighboring State of New Hampshire, how appreciative I am to Senator GREGG and his staff for the bipartisan way they worked with me and my staff. Senator MCCONNELL and I had established this way of doing things for a number of years, when he was chairman and I was chairman. We realized that, almost like the Vandenberg rule, bipartisanship has to begin at the water’s edge. We have tried to do that with this bill.

We have a balanced bill. When it was reported out of the Appropriations Committee, 28 of the 29 members of the committee voted for it.

As a housekeeping matter, I remind Senators that on August 2, 2007, by a vote of 83 to 14, the Senate approved S. 1, the Honest Leadership and Open Government Act, clearing the measure for the President. This act will significantly improve transparency and accountability in the legislative process.

The President has not yet signed it, but I want to inform Senators that we intend to abide by the requirements of that legislation during the consideration of this bill. The legislation requires that the chairman of the committee of jurisdiction certify that certain information related to congressionally directed spending be identified and that the required information be available on a publicly accessible congressional Web site in a searchable format at least 48 hours before a vote. The information required includes the identification of the congressionally directed spending and the name of the Senator who requested it.

With regard to this legislation, I notify my colleagues that the committee

bill and report do not include any congressionally directed spending as defined by S. 1. A description of how the committee addresses this issue is contained in the committee report numbered 110-128, dated July 10 of this year. It has been on the Internet for a couple months.

I ask unanimous consent to print in the RECORD the certification by the chairman of the Committee on Appropriations.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

Senator BYRD: I certify that the information that will be required by S. 1, when it becomes law, related to congressionally directed spending, has been identified in the Committee report numbered 110-128, filed on July 10, 2007, and that the required information has been available on a publicly accessible congressional website in a searchable format at least 48 hours before a vote on the pending bill.

Mr. LEAHY. Senator GREGG and I did, of course, do our best to address the many requests we received. We have made some difficult choices. The bill contains a total of \$34.4 billion in budget authority. The President has threatened to veto all appropriations bills that are above his budget request. This bill is \$700 million below the President's budget request. In case anybody did not hear that, it is \$700 million below the President's budget request.

We have a significant increase for State Department and U.S. Embassy operations and security costs. We provide \$1.35 billion for assessed contributions to international peacekeeping missions. These are peacekeeping missions the U.S. Government has voted for in Sudan, Liberia, the Democratic Republic of Congo, Haiti, Lebanon, and other nations.

We provide \$5.09 billion to combat HIV/AIDS. That is \$940 million above the President's request but within the overall budget limits. This includes \$590 million for the Global Fund to Fight AIDS, Tuberculosis, and Malaria. Added to the \$300 million in the Labor, Health and Human Services bill, it is a total of \$890 million for the Global Fund, an increase of \$166 above last year's budget.

The bill contains \$476.5 million for Child Survival and Maternal Health. These programs address the most basic public health needs in the world's poorest countries.

In our country, we are blessed with so many riches. For a child born here, almost always maternal health care and child health care is available. They can believe the water they are going to drink will be clean water. They can be given a schedule where the child will be given certain shots, inoculations, and so on, at certain times. In all likelihood—barring an accident or rare disease—that child is going to grow up.

In so many of these other countries, they do not even list a child's birth

until they are 2 years old because of the enormous number who die either in childbirth, where the mother can die also, or die of diseases easily controlled—dysentery, malaria, things such as that—before the child is even old enough to walk.

I would say it is not an economic issue with us. We are blessed with the wealthiest, most powerful nation on Earth. We are so blessed. I think it is a moral responsibility for us to help in these areas.

We provide \$509 million for educational and cultural exchange programs, particularly to build bridges with predominantly Muslim countries. We should have these exchanges. We should have as many students coming to America as possible, and as many of our students going over to these other countries as possible. Maybe they will learn some languages. Maybe they will learn different cultures. Maybe our own students will come back having learned there is a world outside our borders, but those who come here will learn something about the United States.

We provide lifesaving programs for millions of destitute refugees and displaced persons in Darfur, Iraq, the Middle East, and Colombia. More than 4 million Iraqis have fled their homes. Many of these people have worked for the U.S. Government or U.S. contractors or the U.S. news media and are being targeted because of those affiliations. They cannot even get help in getting out of there. They supported us. Now—whether one was for or opposed to the war in Iraq, these people helped us—it is time for us to help them. Other Iraqis are being killed simply because they are academic scholars or officials of Iraq's Ministry of Education. We have a moral responsibility to help these people.

There is up to \$1 billion in the bill for humanitarian and reconstruction programs in Afghanistan to help counter the resurgence of the Taliban and al-Qaida.

The bill provides \$1.2 billion for the Millennium Challenge Corporation. We support the Millennium Challenge Corporation, but they have had \$6 billion appropriated since 2004, and they have only disbursed about \$100 million. I felt they ought to use some of the undisbursed money they already have, to give us some of the other money for much greater needs.

There are provisions in the bill considering international family planning the President said he would veto. That is no surprise. We have had these provisions in past bills. These are the same provisions that have been in the State, Foreign Operations appropriations bill year after year. Every year, the President says he will veto it because of it. We will have time for that debate later on.

But I recall what Senator Mark Hatfield, the then-chairman of the Senate

Appropriations Committee, said. Mark Hatfield—a strong right-to-lifer, as strongly opposed to abortion as anybody else I have ever met—pointed out those family planning moneys actually cut down on abortions around the world. When they have been cut off, abortions have gone up. Sometimes we should get beyond the sloganeering.

President Reagan, God rest his soul, used to give some speeches about how we needed a Constitutional amendment to ban abortions. Of course, he never supported one here and never asked to have one introduced. But it was a great speech. Many objected to President Clinton because he was pro-choice. Now we are back to somebody who is a right-to-lifer. But do you know what. As a matter of curiosity, abortions went up under President Reagan. They went down under President Clinton. Now they are going back up again. I wish we would never have abortions, but let us give alternatives to abortion in family planning. Sometimes the reality shames the rhetoric. The fact is, abortions went up during President Reagan's time, and they went down during President Clinton's time, and they are going back up now.

The same thing can happen here. Give people family planning money and abortions will go down. We saw this in Russia. We have seen it categorically in other parts of the world. But that will be a debate for later on.

My main point coming here was to say we would not have gotten the bill out with this kind of huge bipartisan support without the strong help of the former Governor, now Senator, JUDD GREGG.

Mr. President, I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from New Hampshire.

Mr. GREGG. Mr. President, let me join and participate in expressing my appreciation to Senator LEAHY and his staff for bringing forward a bill that is a reasonable bill. It is within the budget requested by the President. In fact, it is a little bit underneath it. It has a very strong commitment to the right priorities, and Senator LEAHY deserves great credit. He has been instrumental on the issue of how we proceed in foreign policy for many years. Prior to my assuming this ranking position, Senator MCCONNELL and he worked together hand in hand to address these issues, which cover the globe, are complicated but have a huge impact on an awful lot of lives.

I appreciate his exceptional work in this area, and I appreciate the fact he has brought forward a piece of legislation which I am happy to support with enthusiasm. There are some issues, obviously, on policy which hopefully will be straightened out and which have been alluded to. They are primarily the issues of Mexico City and the Kemp-Kasten language. But the bill itself is

basically a very strong bill, and it is within the budget as requested by the President. Therefore, hopefully, we can get the Mexico City language straightened out and move on to passing the bill.

His staff—Tim Rieser and the Democratic staff—have been extraordinarily fair to our staff—Paul Grove and our people on this side—and we appreciate their courtesy. When we raised issues, they tried to address them and resolve them.

I wish to point out a few highlights in this bill. The chairman has mentioned a number of them. I think it is important to recognize we are a compassionate Nation, committed to trying to help people who we see in need. This bill reflects that innate quality of the American people. It is one of our great characteristics as Americans that we as a nation and as a people try to reach out to those who have not been dealt quite as good a hand as we have been dealt and try to help them across the globe.

We use a lot of American taxpayers' dollars to do that. People work hard for those dollars. When we spend them in other countries, people want to be sure, of course, they are spent well, and they want to be sure they are getting results. They expect them to be spent to benefit regions of the world that have not been quite as lucky as we have been.

That is why the commitment in this bill to AIDS, which is huge—\$5 billion—is important. It is something that has been bipartisan. The President has clearly taken the lead on this issue. This committee has strongly supported those initiatives.

We also have made a very significant effort in the area of humanitarian aid dealing with migration and refugee assistance and with international disaster assistance. That is what these dollars are used for. When you go out and you meet folks, as all of us do—that is one of the fun parts of doing this job, representing our constituents and hearing from them—sometimes—actually, not that often in New Hampshire and I suspect not that often in Vermont, but sometimes you hear people say: What are we sending all this money overseas for? Those are dollars we worked hard for and could spend here in America.

Well, we spend them overseas, first, because we are a nation which is blessed—and we understand others are not—and when we see things we can try to help with, such as the AIDS epidemic in Africa. We also send these dollars overseas because, quite honestly, it benefits us. It is that simple: It benefits us. It benefits us on two levels.

First, it benefits us on a national security level. Most or many of these dollars which we spend under this bill essentially go to countries which under-

take actions which assist us in our national security and pick up burdens which we might otherwise have to pick up, not only with dollars but also with American troops being at risk. So it is a good investment from that standpoint.

Also, we basically are a trading nation. Our great success as an economy is the fact we are engaged, we are the international economy. Participating in that economy is critical to creating jobs and economic benefit here. Thus, we use these dollars, to a significant degree, to stabilize regions and give them economic viability. Quite simply, we can then participate in that economic viability by selling them goods—products or services—which we manufacture or make in the United States.

Again, it benefits us. So these dollars which we spend—and they are significant; \$34 billion is a lot of money—are dollars which we spend well, I believe, on behalf of the American people in most instances.

In this bill, for example, we significantly assist the military efforts of the nations of Egypt, Israel, Pakistan, Indonesia, and other allies around the globe. We have increased the funding, for example, rather significantly to the country of Jordan. Let's take that as an example.

Here is a country right in the middle of the Middle East, which is a linchpin in the Middle East which represents stability, represents a forward-thinking Government, that cares for its people and wants its people to succeed but does not have the resources of many of those nations in the Middle East that have the good fortune to have oil or gas. Yet they take on responsibility that we would have to otherwise take on. They take on massive numbers of refugees from Iraq, which has strained significantly their infrastructure and their educational system and the culture.

We have some obligation, I believe, to support a country which is willing to take these types of steps to assist its neighbors but also has duress to some degree because of our efforts in that region. So that is why I think increasing the funding for Jordan is very appropriate. I certainly hope we will be able to maintain that as we move through the entire process.

There are no earmarks in this bill. We obviously have had quite a battle in this Congress over how many earmarks people should have, what types of earmarks people should have. This bill is pretty much earmark free. In fact, unless you consider funds going to a foreign government requested by the President as an earmark, there are virtually no earmarks in this bill, for which, again, I congratulate the chairman for that sort of leadership. As he said, he is complying with S. 1, which passed this body back in July. It has

not been signed yet, but we presume it will be, or at least the language relative to how earmarks in appropriations bills are handled will certainly go into force. So I congratulate the chairman for pulling this bill together in that form.

I wish to speak briefly, though, about one area which I am concerned about and which I find to be a bit of an affront—more than a bit—a real affront, and that is dollars which we are allocating to certain activities in this international arena which are being wasted, they are being fraudulently handled, they are being used for patronage or there is simple corruption, which is stealing. We have three examples of that which are rather severe. We are missing \$8 billion, minimum—remember, the number, I suspect, is significantly higher—in Iraq in reconstruction. A lot of the reconstruction money which we are supposed to be spending in Iraq doesn't appear to be getting out into the field, the rubber doesn't seem to be hitting the road. The money seems to be somewhere; we are not sure where. We hear representations that it may be buying buildings in Switzerland rather than building buildings in Iraq, but we know, because the money is not moving out, that the dollars are not there and not doing what they are supposed to be doing.

This concerns many of us on both sides of the aisle. The GAO has been giving us report after report. The special Inspector General has been giving us report after report highlighting this concern, which is that there is and appears to be significant corruption, and that corruption is misallocating funds—American tax dollars—in Iraq.

In addition, another example of concern is the World Bank. The World Bank has just taken on a new leader, Secretary Zoellick, Ambassador Zoellick, who is one of the strongest individuals I have met in my experience in public life. I think he is one of the best public servants I have come across. He is totally committed to doing things the right way and has no problem making a decision and shaking a place up, that is for sure. I think he is going to be good for the World Bank. But he comes into a situation which has very big issues relative to the dollars that are being spent there. Reports are coming out that literally hundreds of millions—if not billions—of dollars are being siphoned off from these grants, that there is inadequate oversight, that there is a lack of transparency, that there is shoddy accounting, and that there is just plain theft going on of some of these dollars. We have examples of corruption which appear to be fairly significant in Kenya, in Guyana, in India, in Bolivia, and in various other regions. The biggest concern, independent of the loss of dollars and the dollars not being used to benefit these nations which need the assistance, is the fact that there seems to

be a real resistance within the structured bureaucracy of the World Bank to telling anybody what is going on, and there appears to be more of a commitment to hiding the facts than to disclosing the facts when it comes to corruption, mismanagement, poor accounting, and that is not right.

These are American tax dollars. We are going to put \$1.1 billion into the World Bank with this bill, and the American taxpayer, at least the people from New Hampshire and, I am sure, the people from Vermont, don't expect those dollars to be spent to line the pockets of some corrupt official in one of these nations. They expect them to be spent to assist the people in those nations who haven't been as fortunate as we have. The World Bank has to get its act cleaned up, and that begins with transparency.

So in this bill we have put in significant language—I believe it is significant—which will essentially fence 20 percent of the appropriations until we hear from the World Bank that they have made public the available financial disclosure forms, that the bank has established a plan and a schedule for conducting regular independent audits, that the bank is adequately staffing and sufficiently funding the Department of Institutional Integrity, and that the bank has made publicly available the bulk of the panel report which we wish to see. We may add another thing to that. We want to make it unalterably clear that we are tired of the obfuscation that is coming out of the World Bank and that the World Bank makes public the Department of Institutional Integrity November 23 report relative to the India issue, which has received a fair amount of attention recently.

So we are fencing these funds. They are not going to get this money until we get some accounting rules that work over there. I think with Secretary Zoellick now in charge, he will be equally aggressive in making sure that this sort of action occurs.

In addition, of course, there is the United Nations. I have always supported funding the United Nations. I strongly support the United Nations as an institution, as a concept, and as a key player in world events in order to try to give the world a place where it can come together and resolve disputes, especially.

But once again, we have a track record of mismanagement and shoddy accounting, and sometimes no accounting, and patronage and misuse of tax dollars that are rather staggering. Article after article has been reported in this area. It is—the U.S. taxpayer picks up about a quarter of the cost of the United Nations—a disproportionate amount quite honestly, in my opinion—but we do it because we believe in that institution. But it is very hard to tell an American taxpayer that the dol-

lars they are sending to the United Nations, if it goes into certain accounts is going to disappear, or it is going to be used to give a job to somebody's cousin who is coming in from some country where they couldn't get him a job.

So again, I say this is an issue we are going to focus on in order to try to get some fair and honest accounting, transparency, and a system that uses at least American tax dollars efficiently to benefit the world rather than uses them to benefit individuals who happen to be in high places or have found themselves in positions to take advantage of the situation.

So those are issues I think are critical. The corruption issue is very high, at least on my agenda, as to how we handle these dollars. But that doesn't undercut the basic need here, which is to have a strong and vibrant commitment to foreign aid assistance and to international assistance which addresses priorities that we have as a nation in dealing with other countries and also addresses the needs of other people around this globe where we see we can make a difference, such as in the AIDS area.

Again I congratulate the chairman who has done a good job on this bill, his staff has done a good job on this bill, our staff has done a good job on this bill, and I hope we can pass it promptly.

There are a number of amendments from our side. I have been made aware of a number of amendments, and we are ready to start the amendment process, and whenever people want to start offering amendments—I see the Senator from Florida is here and I know he has two very good amendments that I will certainly be supportive of, I suspect, and I will be happy to proceed if he wants to offer them, and I will be happy to hear them. I presume there will be no votes until about 2:30.

Madam President, I make a point of order that a quorum is not present.

Madam President, I would like to reserve that request and I ask unanimous consent that the committee amendment be agreed to, that the bill as thus amended be considered as original text for the purpose of further amendment, and that no points of order be waived by virtue of this agreement.

The PRESIDING OFFICER (Mrs. MCCASKILL). Without objection, it is so ordered.

The Committee amendment in the nature of a substitute was agreed to.

Mr. GREGG. I note the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. MARTINEZ. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MARTINEZ. Are we not in a posture where amendments would be appropriate?

The PRESIDING OFFICER. The Senator is correct.

AMENDMENT NO. 2694

Mr. MARTINEZ. I wish to offer an amendment to H.R. 2764 and send it to the desk.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Florida Mr. [MARTINEZ] proposes an amendment numbered 2694.

The amendment is as follows:

(Purpose: To promote democracy in Cuba)

On page 410, between lines 15 and 16, insert the following:

CUBA DEMOCRACY ASSISTANCE PROGRAM

SEC. 699B. (a) The amount appropriated or otherwise made available by title III under the subheading "ECONOMIC SUPPORT FUND" under the heading "OTHER BILATERAL ECONOMIC ASSISTANCE" is hereby increased by \$30,700,000 and such amount shall be available for the Cuba democracy assistance program to assist the pro-democracy movement in Cuba and shall be in addition to any other amounts appropriated or made available for such purposes.

(b) The amount appropriated or otherwise made available by title I for the Department of State and Related Agency under the subheading "DIPLOMATIC AND CONSULAR PROGRAMS" under the heading "ADMINISTRATION OF FOREIGN AFFAIRS" for expenses of general administration is hereby decreased by \$30,700,000.

Mr. MARTINEZ. This amendment essentially restores \$30.7 million for the Cuba Democracy Assistance Program by offsetting it from the Department of State's \$3.8 billion in the general administrative budget. In conjunction with the committee's recommendation, \$15 million funding for the Cuban Democracy Assistance, this amendment would now equal the administration's request. These funds are used to provide needed humanitarian assistance to Cuban civil society and pro-democracy movement.

Let me say that Cuba at the current time is living through a transitional moment, an historic moment. After the dictatorship of Fidel Castro of almost half a century, it appears that he no longer is in a position to govern. His brother Raul Castro has assumed power in Cuba in a way frankly that belies legitimacy or anything close to Democratic rule. It is my hope, it is the hope of those of us who support this amendment, that by restoring these funds to the amounts necessary, we will be able to help the Cuban people create the conditions within the country similar to those that were created in Eastern Europe through our assistance to the forces of democracy and freedom. We now see the flourish in democracies of Eastern Europe and we relish the opportunity that they have brought to those people. We want to see the same take place in Cuba.

A few days ago, I had the unusual opportunity and privilege to talk on a

teleconference with members of the Civil Society—the opposition in Cuba—who hope and dream of a day when they will have the opportunity to freely speak, where human rights will be observed, and where they will have the opportunity to elect their own leaders. These folks pleaded with us to please assist them, not with high tech, if that would come, but with even the simple things such as pencils, paper, ballpoint pens, so that they can communicate with each other and so they can create the atmosphere and the condition of a civil society that would permit the flourishing of a democracy in Cuba at this critical time and at this juncture.

I think it would be a good idea to not reduce the funding that is going to the civil society and democracy movement in Cuba. It is humanitarian assistance. It is civil society assistance. This isn't military. This is about creating peaceful conditions of change and by allowing the Cuban people those opportunities that they otherwise would not have through the current totalitarian system that currently rules in Cuba.

I could talk on and on about this, but I hope that with this bill we would restore the funding to the administration recommended levels, which are not in keeping even with what was done for Eastern Europe, which are essential and which will make a big difference to the people of Cuba.

AMENDMENT NO. 2695

Madam President, I have another amendment I wish to offer at this time.

The PRESIDING OFFICER. Without objection, the pending amendment is set aside.

The clerk will report.

The bill clerk read as follows:

The Senator from Florida [Mr. MARTINEZ] proposes an amendment numbered 2695.

Mr. MARTINEZ. Madam President, I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase the funding for broadcasts to Cuba and to provide an offset)

On page 410, between lines 15 and 16, insert the following:

INTERNATIONAL BROADCASTING OPERATIONS TO CUBA

SEC. 699B. (a) The amount appropriated or otherwise made available by title I under the subheading "INTERNATIONAL BROADCASTING OPERATIONS" under the heading "BROADCASTING BOARD OF GOVERNORS" is hereby increased by \$5,019,000 and such amount shall be available for the international broadcasting operations to Cuba and is in addition to any other amounts available for broadcasting operations to Cuba under title I.

(b) The amount appropriated or otherwise made available by title I for the Department of State and Related Agency under the subheading "DIPLOMATIC AND CONSULAR PROGRAMS" under the heading "ADMINISTRATION OF FOREIGN AFFAIRS" for expenses of general administration is hereby decreased by \$5,019,000.

Mr. MARTINEZ. Madam President, this amendment again deals with the budding hopes of democracy in Cuba and it deals with Radio and TV Marti. Radio and TV Marti for years has been the source of information and the source of hope, much like Radio Free Europe was for the enslaved people of Europe.

The people of Cuba today have no opportunity for anything close to a free press. All they get handed daily are the diatribes of the Communist regime as they control every source of media available to the Cuban people. This amendment would restore funding to Radio and TV Marti by increasing the funding by \$5 million to allow the continuation of this very important tool of democracy, which is information to the Cuban people.

Again, I would point out this is a critical time in the history of this country. We are only 90 miles from the shores of Cuba. What happens in Cuba is important to the United States. It is important to our national security. At a time when we fear the potential for mass migration, at a time when we see the opportunity perhaps for political change, this would be the wrong time to cut back and to diminish our commitment to the voice of democracy, the voice of freedom, and, frankly, simply to the voice of unfettered information.

If there was a condition in Cuba that created unrest or a governmental change, our defense forces, the Department of Homeland Security is greatly concerned that there would be a mass migration. It has happened in the past. Radio and TV Marti would be the tools that people such as myself, speaking in Spanish to the Cuban people, could use to urge them not to go to the high seas, not to seek to migrate but simply remain calm in Cuba. That is why TV and Radio Marti, at this critical juncture, ought not to be cut in funding. The amendment doesn't restore it to current funding; it increases it by \$5 million, which I think would be a great step in the right direction.

I ask unanimous consent that the current amendment be set aside.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. GREGG. Will the Senator yield for a question?

Mr. MARTINEZ. Yes.

Mr. GREGG. I understand all of the Senator's amendments are paid for, is that correct?

Mr. MARTINEZ. That is correct. And the Senator is correct that there were going to be two amendments—it is actually four, dealing with two subjects, two in Cuba and two in Colombia. They are the same fundamental issues and they are offset within the State Department budget.

AMENDMENT NO. 2696

Mr. MARTINEZ. Madam President, I call up the next amendment.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Florida (Mr. MARTINEZ) proposes an amendment numbered 2696.

Mr. MARTINEZ. I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To modify the conditions on the availability of funds for the aerial eradication of coca in Colombia to address circumstances where manual eradication is too impractical or risky and to limit the requirement to implement programs to provide alternative sources of income to areas where conditions exist for successful alternative development)

Beginning on page 266, line 13, strike "manual eradication" and all that follows through "municipalities where security permits" on page 267, line 12, and insert the following: "manual eradication in such areas is not practical or poses an unacceptable risk to government security forces, as determined based on consultations with appropriate authorities of the Government of Colombia: *Provided*, That not more than 20 percent of such funds may be made available unless the Secretary of State certifies to the Committees on Appropriations that: (1) the herbicide is being used in accordance with EPA label requirements for comparable use in the United States and with Colombian laws; and (2) the herbicide, in the manner it is being used, does not pose unreasonable risks or adverse effects to humans or the environment including endemic species: *Provided further*, That such funds may not be made available unless the Secretary of State certifies to the Committees on Appropriations that complaints of harm to health or licit crops caused by such aerial eradication are thoroughly evaluated and fair compensation is being paid in a timely manner for meritorious claims, and the Secretary submits a report to the Committees on Appropriations detailing all claims, evaluations, and compensation paid during the twelve month period prior to the date of enactment of this Act: *Provided further*, That such funds may not be made available for such purposes unless programs are being implemented by the United States Agency for International Development, the Government of Colombia, or other organizations, in consultation and coordination with local communities, to provide alternative sources of income in areas where conditions exist for successful alternative development and security permits".

Mr. MARTINEZ. Madam President, this amendment deals with the situation in Colombia. This was a congressional effort started in the Clinton administration, which has been a dramatic help—and it has been continued by the Bush administration—to the people of Colombia as they fight the narcotraffickers who essentially took over that country for more than a decade.

The number of deaths and the destruction due to the drug trafficking out of Colombia that has occurred on our streets and in our neighborhoods and schools has been known for decades now. Under the presidency of President Uribe, whom the Colombian people

elected in an unprecedented fashion a year ago, the Colombian Government, in partnership with us in Plan Colombia, has made a turnaround in that country relating to drug interdiction and eradication, and in the fight against these narcoterrorists who have threatened life in Colombia as we know it. Today, life there is returning to normal. Business and trade are increasing dramatically. They are becoming the kind of neighbor we want and need. There is no closer ally in Latin America than Colombia today. Their successes have been undeniable.

My amendment seeks to change language in the current Foreign Relations appropriations bill that would dictate that air eradication not take place. We seek to restore language that would allow for air eradication of drugs to take place when it is reasonable to do so, and when to do otherwise would endanger the Colombian security forces. Rather than hamstring and tie down the Colombian forces and eliminate eradication, we are changing the language to permit it where necessary, when to do otherwise would endanger the life of Colombians.

Drug eradication is vitally important. To allow the current language in the bill would diminish these important efforts so that we can eradicate drugs in the Colombian fields and not have to deal with them in our neighborhoods.

At this time, I ask unanimous consent that this amendment be set aside.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 2697

Mr. MARTINEZ. I call up amendment No. 2697.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Florida (Mr. MARTINEZ) proposes an amendment numbered 2697.

The amendment is as follows:

(Purpose: To increase by \$30,000,000 the amount appropriated or otherwise made available for "Andean Programs" and available for aerial eradication of coca in Colombia, and to provide an offset)

On page 410, between lines 15 and 16, insert the following:

AERIAL ERADICATION OF COCA IN COLOMBIA

SEC. 699B. (a) The amount appropriated or otherwise made available by title III under the heading "ANDEAN PROGRAMS" for the Department of State and available for aerial eradication of coca in Colombia is hereby increased by \$30,000,000.

(b) The amount appropriated or otherwise made available by title I for the Department of State under the heading "DIPLOMATIC AND CONSULAR PROGRAMS" and available for expenses of general administration is hereby reduced by \$30,000,000.

Mr. MARTINEZ. Madam President, this amendment restores \$30 million of the amount requested by the administration to continue a drug eradication program. It doesn't go as high as the administration requested, but it is

higher than what came out of committee. It is vitally important to continue our commitment to drug eradication in Colombia not only by air but with other means as well. This would permit the continuation of this very important program, which we think is vital to our hemisphere's security and to our drug eradication and interdiction efforts to keep our streets safe in America. It is also a very important component of Plan Colombia, this partnership where we have enjoyed such a positive and fruitful relationship during the presidency of President Uribe.

Mr. GREGG. Madam President, first, I thank the Senator from Florida for his cooperation with the committee and for bringing these amendments forward so promptly so we can address these important issues he raised.

The Senator from Florida obviously is the leading expert in this Congress on the issue of Cuba for a variety of reasons, not the least of which is that he was a refugee from Cuba. His success story is an American success story since his arrival in the United States. I am sure the Cuban people take great pride in seeing him in the Senate as a person who came to this country with nothing. We admire him for that fact. He has maintained, obviously, close ties to the issue of Cuba and how we can best address it. His suggestions here are that we bring the funding levels for supporting initiatives relative to democracy in Cuba up by \$10 million and supporting Radio Marti so it is fully funded by adding \$5 million. Those are reasonable suggestions that I support. I hope we can move them forward.

The Senator is also the leading expert in Congress on the issue of South America and how we deal with that. South America—the issues of Colombia, Venezuela, Peru, Ecuador, and Bolivia—is a very important issue to us as a nation. This region of the world is very close to us. What happens there has a direct and immediate impact on us both in terms of people leaving those countries and illegally coming to the United States and in terms of drugs being exported to the United States.

In the case of Venezuela, they have a government that has a clear antipathy toward the United States and is trying to undermine American interests throughout the world, but especially in South America.

As the Senator pointed out, the government has had incredible successes in Colombia, which was a basket case when it was controlled by the mob—the FARC, as it is known—for a number of years. It was the center of and remains, regrettably, a high-profile producer of cocaine, which ends up in the United States. Now they have a government that is freely elected and which is making significant strides toward establishing a functioning nondrug-based culture and economy in that country.

We need to support this government. We need to support President Uribe as he moves forward.

I honestly haven't understood what seems to be an antipathy from the intelligentsia in the United States, especially the Northeast intelligentsia, toward President Uribe and his government. It has a lot of overtones, in my opinion, to what happened in Haiti, where the intelligentsia of the Northeast decided that Mr. Aristide was the perfect person for that nation, and it turned out he was a horrific event for that nation, as he backtracked and continues to backtrack. Why there should be antagonism toward a government that has been freely elected with overwhelming majorities, and which is moving aggressively toward trying to control the criminals who export cocaine to this country, is hard to fathom. But that exists and I think it is unfortunate.

But I do think we, as a government, should recognize that the Government of Colombia, and specifically President Uribe's government, has made some very significant strides toward trying to get control over the cocaine production and the FARC elements. They have done it at not only a risk to their Government but at tremendous personal risk. These folks are targeted for assassination by these criminal groups. They have shown tremendous courage in moving forward and moving their nation forward. We should be supporting that courage. We hear from our own people—not from the Colombians but those who are fighting drugs in this country, including General Walters, who believes firmly that he needs the additional money being proposed here by the Senator from Florida in order to adequately fund the effort with primarily hardware—helicopters specifically—in Colombia in order to continue the successes we have begun to see under Plan Colombia.

I support the Senator's initiative, and I hope we can support these amendments as we move forward. We are not going to have any votes until probably later in the afternoon, but it is good to start with these amendments. I congratulate the Senator from Florida for bringing them forward.

Mr. MARTINEZ. I thank the Senator for his kind comments and for allowing me to move forward with these amendments. I appreciate his sentiment about the Colombian situation. There is no question that they are an ally and friend. One of the things I think is often not talked about, but is very important, is what President Uribe has done. He has had an amnesty program where people would lay down their arms and simply have to atone for what they have done; they may get a jail sentence, but they can then re-incorporate themselves into that society. They would have a job training program, have a way of getting out of

the armed forces, which they did legally or illegally, including the paramilitary, or whatever. So if the rebel groups that supported the FARC lay down their arms and come back into society, that helps heal that country and bring it together.

We have a great opportunity here to see Plan Columbia in its next phase not only continue with eradication and interdiction and fighting the guerrillas, but also with the reestablishment of economic opportunities, so we can also try to improve the lives of the Colombian people.

On the Cuban amendments, I also appreciate his support very much. It means a great deal to me personally. I assure you that, at a moment when we are at the cusp of a democracy there, this is precisely the time in which to encourage the forces of change, forces of democracy, and provide them with the meager tools they need to communicate with each other. I think the fruits from that can be manifold.

I thank the Senator. I yield the floor and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

IRAQ

Mr. SCHUMER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. SALAZAR). Without objection, it is so ordered.

Mr. SCHUMER. Mr. President, I ask unanimous consent to speak as in morning business for 5 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The remarks of Mr. SCHUMER are printed in today's record under "Morning Business.")

Mr. SCHUMER. Mr. President, I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. BOND. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Missouri.

Mr. BOND. Mr. President, I rise today to speak on behalf of the Foreign Operations bill, and I thank the managers of the bill for putting forward an excellent measure.

I have a couple of areas I wish to speak about at some length, but let me give the framework in which I will talk about it. I come to the floor a lot—I spoke this morning about military action, but I come to the floor to talk about intelligence. We are, at least in my thesis, in a worldwide war against those who have declared us to be their enemy. It is an ideological war. I

think, by any stretch of the imagination, most people realize that a war against this kind of enemy is only 20 percent kinetic, it is 80 percent economic/educational.

What we are doing in this bill some people object to—spending money on foreign operations—because they think, oh, it is do-gooderism; it is trying to make us feel good, helping people in the world. Well, clearly we are carrying out an important mission to help less developed countries throughout the world. That is certainly one of the areas where America's generosity has always shown through. Our private charities are even more robust than what we do through government.

I continue to hear people back home saying: If we just cut out foreign aid, we could do this and we could do that. But foreign aid is minuscule. I, frankly, think it ought to be more. If we are going to turn the tide against those who are committed to radical views, to misusing and misinterpreting their religion to declare war on us, we have to deal with them not only kinetically when they pick up arms or when they threaten to bomb us, but we have to help create the conditions in those countries where people are not driven to earn a small amount of money for planting a roadside bomb or an IED or even get a little more for their family by committing suicide in a terrorist attack.

There are some things we can do through this bill that I think are very important to connect with those countries which view us with suspicion. We can help change the attitude—not of everybody; not of the committed mufsidoon. Those are people who, in the name of Islam, kill innocents, men and women, fellow Muslims. They are too often called jihadists. They are not for jihad. Jihad is a legitimate self-fulfillment and improvement by Muslims. They commit hirabah, which is the terrible form of violence these Muslims commit. We need to show people in the countries from which they come that America can be a force for good.

There are a couple of things that are very important. No. 1 is establishing and improving educational exchanges. No. 2 is economic assistance to help them build their economy. I will talk about that later. No. 3 is getting Americans on the ground.

I have traveled to a lot of countries, and I have spent a lot of time in Southeast Asia. They keep telling me that the best emissaries the United States has are Peace Corps members, the Peace Corps members who have been here, and those in other volunteer organizations—if they come with a church, if they come with a charity or a nongovernmental organization, if they come with the volunteers in the financial services program. When Americans come, even as tourists, they can make a difference.

I wish to talk just a minute about the Peace Corps. The Peace Corps, as I said, is one of the important weapons we have, not only to help them understand us but to help us understand them. At no other time in this Nation's history has the work of the Peace Corps and its volunteers been more vital or valued. Peace Corps volunteers are the good face of America in the developing world. They provide practical, hands-on experience while spreading compassion and good will, which is vital in winning the hearts and minds of people all over the world. The United States is no longer the only game in town, and we can no longer take for granted that countries will line up to want to support the United States.

China, for example, with over 1 trillion U.S. dollars, is aggressively engaging in courting countries all over the world on economic, diplomatic, and cultural fronts, frankly shutting us out, moving us out of the game by establishing what the Chinese call their Confucius Institutes, thus promoting their language and culture through internationally affiliated institutes. The Chinese Ministry of Education estimates that by the year 2010 there will be approximately 100 million people worldwide learning Chinese as a foreign language. And it plans to set up 100 more. They will be learning Chinese, not English.

I ask, why are we reducing and not increasing our efforts to promote American values, our culture, our way of life? As I said, to fight the war on terror, our efforts are 20 percent kinetic, 80 percent public diplomacy—international exchanges, education, aid, and community development. In other words, I believe that putting more sandals on the ground will prevent having to put boots on the ground in the future to fight militarily what we could have won economically with education and diplomacy beforehand.

Only about 20 percent of Peace Corps volunteers are serving in predominantly Muslim countries. There are far too few. In key areas, there are just not enough. Why? We just do not have the money. The money stayed stable, and costs have gone up. We have been declining in Peace Corps participation. Why is it important to have them in Muslim countries? Because they provide alternatives to the Wahabist view of life, financed too often by our Saudi Arabian friends. They are too often promoting the Salafists' radical agenda—barbaric ideologies, trying to reach impressionable Muslims.

Numerous accomplishments have been achieved over the past 6 years by our American volunteers, and the Peace Corps is poised to meet not only the growing demands from interested countries but from thousands of Americans who want to serve as well. I believe the Peace Corps should obtain its full request in 2008 in order to expand

opportunities to enter these countries, vitally important countries in Southeast Asia and elsewhere, and I hope we will get a more robust request from the administration next year. It should not be hindered in expanding the number of volunteers in countries where the Peace Corps already exists and is advancing American ideals and building good will. Budget tightening has already occurred at many posts, and program closures are likely without additional funds.

Many of our diplomats and host country officials say that the Peace Corps is the most effective and cost-efficient U.S. agency in getting a better view of America.

I look forward to working with my colleagues in the conference committee. I hope we will be able to restore the President's full request for the Peace Corps. It is an investment in an effort vitally important to improving the lives of those in the developing world.

I also wish to talk about another initiative. I have been on the floor talking about it a long time; that is, effective grass roots development for agriculture in Afghanistan. Agriculture is the main building block of the Afghan economy, but it has suffered from disinvestment and neglect. Over 70 percent of Afghans live in rural areas and derive their income from agriculture. Yet the public and private support infrastructure for agriculture is yet to be rebuilt.

I talked to some Missouri farmers—I will discuss it more later—who were over there with our National Guard. They tell us that they believe the Afghans could move a tremendous leap forward if we got them 19th century, not 21st century, not 20th century, but 19th century tools and equipment because they are that far behind.

I thank the managers of the bill. They have used in this bill \$20 million for USAID to set up and develop a nationwide agriculture extension system. It would establish and execute a strategy through a consortium of U.S. land grant universities, integrating the program into Afghanistan institutions, guided by local councils, comprising community, private sector, and government education leaders. Our U.S. education extension service transformed American agriculture over the last hundred years, and it can do a lot to improve the livelihood of the people in Afghanistan and counter the other influences, such as the cultivation of poppies for the drug trade.

Unfortunately, we have given money to USAID in the past, and it has been largely ineffective. USAID has refused to set up an extension system in Afghanistan. They continue to rely on large, DC-based contractors who apparently have had no impact. They lack that expertise and capacity-building know-how and expertise which will create sustainable development.

Over 5 years and hundreds of millions of dollars later, after USAID has been spinning its wheels, Afghanistan now accounts for 92 percent of the world's opium supply. I recognize USAID and the Department of State are large bureaucracies that cannot operate as effectively as the military can in places such as Iraq and Afghanistan. However, the community development efforts they are tasked with are paramount to establish a strong economy that will allow the Afghan farmers and the Afghan people an alternative to opium production. When I was in Iraq, for example, I observed our warfighters taking action and picking up the mantle where State and USAID's hands were tied.

In Ramadi, we saw the marines, after they had pacified Ramadi, went in and rebuilt the Blue Mosque, the absolutely central Sunni mosque for that entire region. There was a tremendous amount of goodwill created, showing them we supported their religion.

In Afghanistan, a member of my staff, a month ago, returned from Nangarhar Province with members of the Missouri National Guard. As a result of my working with the Guard and what we saw on the ground and the fact that the President, Hamid Karzai, had asked for extension service assistance but USAID was not able to produce it, I asked the National Guard to send an agricultural development team over to see what could be done. They came back with a very promising response.

The team and subsequent others we hope will be established by the Department of Defense through the National Guard will be composed of citizen soldiers who come, in their civilian lives, from farming, agribusiness, and construction trades. Each AG team will have extension service experts—whether it is in soil or meat technology or other things that have been identified as pressing needs. They are going to focus on more efficient use of irrigation, crop rotation, cold storage, harvesting, processing, and agribusiness. They will not just be giving farmers seeds, they will be building real, long-term relationships and capacity-building that will sustain agriculture in Afghanistan, to bring it into the 19th and even into the 20th century. They will be doing so in a place where building trust with the populace is paramount.

From my time as Governor, I have always been impressed with not only the capacity and the ability and dedication of our National Guard throughout the United States but their flexibility. The National Guard structure, capabilities, and the skill-set of the citizen soldiers in the Army are uniquely positioned to execute a position that many others are incapable of fully executing. I hope the USAID and State Department will follow the lead of its Department of Defense cohorts in Iraq and Afghanistan. As I said, 80 per-

cent of the war on terror is non-kinetic—agricultural development, education exchanges, Peace Corps volunteers, and public diplomacy. If USAID continues to rely on giving large chunks of money to cumbersome contractors in its foreign aid, it will fail, and I will see if I can convince my colleagues to choose another route.

Efforts in Afghanistan, like the land grant extension initiative and the agricultural development teams, are models for how we should be conducting the nonkinetic war we must fight against those who vowed continuing war against us and the way of life we espouse.

I yield the floor.

The PRESIDING OFFICER. The Senator from New Jersey.

Mr. MENENDEZ. Mr. President, I rise to speak to one of the amendments pending before the Senate on Cuba democracy. But before I speak to that specific amendment, I wish to start off by thanking Chairman LEAHY for all of his hard work on the Foreign Operations appropriations bill. His leadership on crucial issues around the world is critical. I also appreciate his support for human rights around the world—Latin America and other places—as well as his willingness to work with me and my staff. So we appreciate his leadership on what I believe is overall an exceptional bill that has been brought to the Senate for its consideration.

AMENDMENT NO. 2694

I didn't know my colleague from Florida, Senator MARTINEZ, was going to come to the floor earlier. I would have joined him at the time. But I certainly wish to join him in promoting this amendment and Cuban democracy. This amendment is simple and for a simple but powerful purpose: to support democracy inside of Cuba. I believe that no matter where we as Members of the Senate stand on the issue of U.S. policy toward Cuba—and I recognize there are diverging views—every Member of this body, however, I suspect, supports achieving democracy in Cuba and therefore should support this particular amendment.

Right now, we are at a critical time for democracy in Cuba. Some would ask: Why now? Why should we increase the funding for Cuban democracy right now in this legislation?

I would answer: Right now, we face a moment of hope for the Cuban people. Right now, we face a moment of hope for the Cuban people who have suffered under the only dictatorship in the entire hemisphere—a dictatorship of 48 years. Dictatorships, whether they be from the left or the right, are nonetheless dictatorships. They are an oppression of people, and we should be against such oppression.

Sometimes I hear from some the romanticism of who Fidel Castro is.

They forget that he is, above all, a dictator and that he oppresses his people on a daily basis. And even at the height of what was the former Soviet Union giving billions of dollars in assistance to the Castro regime, what did he do? He still rationed, Cuban families having to wait in long lines, as they do today, because of a regime that seeks to put its money in security forces, to oppress its people, instead of feeding its own people.

We should be against such repression. Right now we are faced with a moment of hope for the Cuban people with Castro ailing. Right now we face a potential tipping point for the Cuban opposition leaders and dissidents who risk their lives and well-being and their security and their freedom every day to speak out for democracy.

Right now we have to seize this moment of hope and increase our support for democracy inside of Cuba. Now, as we look at the history of democratic movements around the world, we have learned it is at such moments that internal democratic movements need external support.

Look at similar moments in Eastern Europe. Look at Poland's Solidarity movement; look at the former Czechoslovakia's Charter 77 movement in 1989. In each case, these internal moments were also supported from the outside. We must remember our responsibility when we hear those who formerly languished under Communist rule, when we hear people such as the famous Polish human rights activist and former President of Poland Lech Walesa say:

The United States led the free world defending values of democracy and humanism. Your determination and your civilization bloomed with the hope of Poles.

That is why it is critical that we increase our funds to support democracy in Cuba right now. A few weeks ago I participated in a video conference at the State Department with Cuban human rights activists, political dissidents, independent journalists, who took great risk to travel to the U.S. Interest Section in Havana from different parts of Cuba to speak to a group of Members of Congress, of which I was one.

We heard one clear message: that they are facing increased pressure. Think about it. Already under a totalitarian dictatorship, even under that oppression they are facing increased pressure from the regime, and U.S. funds are critical to their ability to continue speaking out against repression.

I would add that dissidents and opposition leaders were united. There was well over a dozen of them in this video conference at the U.S. Interest Section, and they were united on this point, even though they are sometimes divided on other issues. On this point of receiving assistance in order to nurture the opportunity for civil society and

the opportunity for change to take place, they were united.

In fact, I received a letter from these same leaders which said their needs were, among others:

Medicine to keep a political prisoner or dissident from dying to food, water filters, medical equipment, clothing, shoes, coats, toys for the children of political prisoners who suffer doubly the loss of a loved one who is in prison and social repression on the streets and in schools, essential vitamins, office supplies and the tools of democracy (computers, printers, phones, fax machines).

Because in a closed society in which only the dictatorship owns the airwaves, whether it be that of radio, or that of television, or the state newspaper, when you cannot express your God-given right as an individual to have a different view and to speak out, and you have no form of expressing that view to those of your fellow countrymen, to have them seek to move in a different direction, what we do by providing computers and printers and phones and fax machines is the very essence of what we take for granted here at home but for them are the very seeds, the tools they need to promote democracy.

This letter was signed by a diverse group of Cuban dissidents, including Julio Cecilia Delgado Gonzalez, Juan Gonzalez Febles, Laura Pollan Toledo, Gidal Delgado Sablon, Candido J. Hidalgo-Gato, Vladimiro Roca Antunez, Guillermo Farinas Hernandez, Hector Palacio Ruiz, and Elizardo Sanchez Santa Cruz.

This is a very diverse group of human rights activists, political dissidents, independent journalists. They do not all agree, just as sometimes we do not all agree here, but they all seek to have democracy and human rights. They may have come at it in different ways, but they all agree that they need help from the United States and from others throughout the world in order to achieve this.

This is why this amendment, increasing funding in the bill to \$45.7 million, is important. This is the same level of funding the President requested, the same level of funding that was included in the House version of this bill that was passed by a strong bipartisan vote.

Let me be clear. We are asking for an increase in these funds. We are asking for an increase in these funds because this is exactly the moment to increase funds for Cuban democracy. We do provide an offset for these funds, so we are not increasing the overall total of the bill. The offset is exactly what was included in the House-passed version of this bill. It is from the largest pot of money in the entire bill, for general expenses, for general administration.

I wish also to remind my friends that these programs I am talking about for democracy inside of Cuba—health, helping the human rights activists, political dissidents, journalists and activists—are carried out by organizations

well known to my Senate colleagues: the National Endowment for Democracy, Freedom House, Pan American Development Foundation.

Our Cuba Democracy Program also works with well-known international organizations such as France's Reporters Without Borders, the Netherlands' Pax Christi, and the Czechs' People in Need Foundation.

I think we would all support the type of work the Cuba Democracy programs carry out. U.S. funds support helping victims of repression. U.S. funds support advocating for human rights, including helping the wives of political prisoners advocate for their release from prison and defending their rights in jail.

U.S. funds support pro-democracy activists, grantees of training Cuban dissidents on information technology, leadership, civil society activities, facilitating coordination among activists, and making small institutional developmental grants to strengthen the organizational capacity of democracy groups.

U.S. funds give Cubans a voice and help disseminate activists' writing and provide Internet coverage by independent Cuban journalists. The work they do is powerful and meaningful. Between 2004 and 2005, there was a 54 percent increase in civil resistance actions within Cuba, 89 percent of which occurred outside of Havana in Cuba's provinces.

A 2005 study by the Cuban Democratic Directorate found that actions of civil resistance have increased from 444 in the year 2000 to 3,322 in the year 2005. It is a positive trend of those who seek to create civil society and peaceful change inside of their country, toward that which we promote around the world, human rights, democracy. Ignoring this opportunity would only undermine this historic undertaking.

In conclusion, I believe this is a vote that should unite all of us wherever we stand on general U.S. policy toward Cuba. Let me remind my friends, this is not a vote on the embargo, this is not a vote on basic U.S. policies toward Cuba; we may have that discussion on some other day. By voting for this amendment, you are voting to support those in Cuba who continue to go out in the street every day, to ask for peaceful democratic change, who risk their lives, who risk their liberty. That is not an overdramatization of the reality of the challenge those who seek to create change in the country of Cuba face.

I represent many in New Jersey who have languished in Castro's jails for 10, 20, even 30 years. What was their crime? What was their crime that they had languished for 10, 20, or 30 years in Castro's jails? Simply to suggest, simply to suggest, that there was a better way for the Cuban people simply to speak out for those freedoms we enjoy

here in this country, simply to be able to have the opportunity to worship at the altar that we choose, simply to be able to elect those who represent us in our Government as we are privileged to serve here, simply to be able to come together and organize and demonstrate a different view than that which the Government might have at any given time, simply to speak your mind without the fear that the consequences of doing so will have you languishing 10, 20, or 30 years in Castro's gulags.

Anyone who doubts that is welcome to come to my home State of New Jersey, I am sure to the home State of my colleague from Florida, and others in the country who can visit with these human living examples of that oppression, and in many cases of the torture that they receive under the hand of this dictatorship.

By voting for this amendment, you are voting to support those in Cuba who are seeking and trying to create peaceful democratic change. By voting for this amendment you are voting to provide food and clothing to support political prisoners in Castro's jails who have been imprisoned for doing nothing more than reading the Universal Declaration of Human Rights or other democratic documents.

I wrote, when I was in the House, what is still the law of the land, title II of the Helms-Burton legislation, which is the document of that law which talks about how the United States stands ready to assist a future government pledged to democracy and transition, and then a future democratic government. We put in, under President Clinton, the first plan that described the proactive nature, the first time we proactively prepared for the possibility of a transition in a country. That document was sent to the U.S. Interest Section and reproduced, was given to Cubans who came to the section. Those who had the audacity to have that simple document in their possession were often arrested and thrown into jail. The power of the thought, the liberating thought of the freedoms and the real attitude the United States had with the Cuban people as to where we wanted to help the people, not those who oppressed them, was so powerful that the regime could not afford for people to read it and would arrest them as they left the Interest Section.

By voting for this amendment, you give those who read that document or the Universal Declaration of Human Rights or other democratic documents the opportunity to be able to survive those jails. By voting for this amendment you are voting to do what the international community did in Poland, in Hungary, in Eastern Europe.

By voting for this amendment, you are voting to support democracy and human rights as we do in other programs in countries such as China, Burma, Cambodia, and many others.

By voting for this amendment, you are making a simple statement—whether or not we disagree on how we achieve the policy goals—we support democracy, freedom, and human rights of the Cuban people. That is what this amendment does.

I hope we will have, as the House did, a strong bipartisan vote to send a message to those who struggle every day inside Cuba to create freedom, to promote the rights of individuals, as we are able to enjoy here in this country, that 90 miles away from the shores of the United States there can be the same opportunity as people aspire to throughout the world.

This is the moment. This is the time. This is the opportunity. I hope the Senate will avail itself of it and vote for this amendment.

I yield the floor, and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. MARTINEZ. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. NELSON of Nebraska). Without objection, it is so ordered.

Mr. MARTINEZ. Mr. President, I ask unanimous consent that Senators MENENDEZ, ENSIGN, and NELSON of Florida be added as cosponsors of amendment No. 2694.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MARTINEZ. I further ask unanimous consent that Senator NELSON of Florida and Senator MENENDEZ be added as cosponsors of amendment No. 2695.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MENENDEZ. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. LEAHY. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. Mr. President, I commend Senator GREGG for his opening statement. I associate myself especially with his comments and concern related to corruption at the World Bank and the U.N. and in our assistance programs in Iraq. We have serious and nonpartisan concerns. These go across the spectrum in this body. We intend to address them. I commend the Senator from New Hampshire for raising them in his statement.

We are trying very much to work out amendments. I hope we can go to third reading.

Mr. GREGG. I see no objection.

Mr. LEAHY. In saying that, I am reminded of that wonderful part in Henry

IV—I am sure the Chair remembers this very well—with Glendower and Hotspur, when Glendower says: I can call spirits from the frothy depths, or something to that effect. And Hotspur says: Well, so can I, so can any man, but will they come when you call them.

The Senator from New Hampshire and I can call them from the depths, but we would just like to have them come when we call them. Staffs are working with a number of people. As soon as we have a finite list of amendments, we are going to go through them. I would hope we can wrap up.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. LEAHY. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Ms. KLOBUCHAR). Without objection, it is so ordered.

Mr. LEAHY. Madam President, the distinguished Senator from New Jersey and the distinguished Senator from Florida have been working together on an amendment actually that is part of an overall package that the distinguished Senator from New Hampshire and I are working on with them, and I think we are prepared to move forward on that part of the legislation now. Both of the distinguished Senators are on the floor. Once that is disposed of, we have a few other odds and ends, and I would hope—I have heard there may be some other amendments, and I hope we get to them right away so that maybe we can go to third reading within the next hour or so.

With that, I yield the floor.

The PRESIDING OFFICER. The Senator from Florida is recognized.

Mr. MARTINEZ. Madam President, as was pointed out by the distinguished chairman, Senator MENENDEZ and I have worked together on this effort which has been collaborative and bipartisan and has the support also, as cosponsors, of Senators ENSIGN and NELSON of Florida.

#### AMENDMENT NO. 2694, AS MODIFIED

Mr. President, at this time I have a modification to the amendment No. 2694 that I would like to send to the desk.

The PRESIDING OFFICER. Will the Senator indicate the number again for the clerk?

Mr. MARTINEZ. Amendment No. 2694, which is the amendment we have been discussing.

The PRESIDING OFFICER. Without objection, the amendment is so modified.

The amendment, as modified, is as follows:

On page 255, line 5 before the period, insert the following:

: *Provided further*, That of the funds appropriated under this heading, \$45,700,000 should

be made available to promote democracy in Cuba, and to assist the pro-democracy movement in Cuba.

Mr. MARTINEZ. At this time, I would simply speak on behalf of this amendment, which is to provide \$45,700,000 to the democracy movement and to assist the pro-democracy movement in Cuba and to promote democracy in Cuba. It is an essential part, as the Senator from New Jersey very eloquently discussed, of support for the dissident movement so they can have the resources necessary for them to carry out their work, so we can create a civil society in Cuba. So that, at this very critical juncture in history—a very critical moment in history—the forces of democracy, the forces of freedom, the forces of a new way for Cuba could be heard and have the resources necessary to carry their message to others within the Cuban population.

Senator MENENDEZ and I both listened as we discussed with these people their needs and their wants. They are not asking for things other than that which makes their work possible: The ability to have a cell phone so they can communicate with one another; pencils, paper, ballpoint pens, things as simple as that—computers, of course; printers, of course. All these things are the tools of democracy that, as we saw in Eastern Europe bring about the fruits of democracy, we can also see that these seeds of democracy planted in Cuba, that these funds can also bear the same kind of fruit at this very critical moment of transition, we hope, in the Cuban situation.

I yield the floor.

The PRESIDING OFFICER. The Senator from New Jersey is recognized.

Mr. MENENDEZ. Madam President, I am happy to join with my distinguished colleague from Florida in offering this amendment. I appreciate what I understand I hope will be the acceptance of the distinguished chairman and ranking member of the amendment by voice. I appreciate the fact that even those who have different views as to how we promote democracy in Cuba are willing to allow resources to have the ability to nurture human rights activists, political dissidents, independent journalists, those who struggle inside Cuba every day to promote civil society and peaceful change in their country which has languished for 48 years under a dictatorship—are willing to allow that to move forward.

This is about promoting the opportunities of nurturing those people who risk their life and liberty every day to create change in their country, and in doing so the United States has always been a beacon of light of democracy throughout the world and a strong advocate for human rights. The adoption of the amendment would continue in that fine tradition.

I urge our colleagues, when the distinguished Senator from Florida seeks

to do so, with hopefully the distinguished acquiescence of the chairman of the committee and ranking Republican, to have the amendment adopted and take advantage of this most propitious and historic moment.

With that, I yield the floor.

AMENDMENTS NOS. 2695, 2696, AND 2697  
WITHDRAWN

Mr. MARTINEZ. Madam President, there are three amendments I wish to withdraw at this time. They are amendments Nos. 2695, 2696, and 2697.

The PRESIDING OFFICER. Without objection, it is so ordered. Those amendments are withdrawn.

The Senator from Vermont is recognized.

Mr. LEAHY. Madam President, I am prepared to accept the amendment, as modified, by the Senators from Florida and New Jersey.

The PRESIDING OFFICER. If there is no further debate, the question is on agreeing to the amendment, as modified.

The amendment (No. 2694), as modified, was agreed to.

Mr. GREGG. Madam President, I move to reconsider the vote and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. LEAHY. Madam President, I ask unanimous consent that the Senator from New Mexico be recognized for up to 10 minutes as in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from New Mexico is recognized.

(The remarks of Senator BINGAMAN are printed in today's RECORD under "Morning Business.")

The PRESIDING OFFICER. The Senator from Kansas is recognized.

Mr. BROWNBACK. Madam President, I have two amendments I will be offering to this Foreign Operations bill dealing with international family planning. I would like to call up both of them and discuss them as a way of being able to deal with this in a timely fashion for my colleagues. I ask unanimous consent that these two amendments be called up and put in order.

The PRESIDING OFFICER. Is there objection?

Mr. LEAHY. Madam President, reserving the right to object, and I shall not, the Senator from Kansas wishes to speak about the amendments now, and there is going to be an amendment or two by Senator BOXER. I hope the Senator will work with us—and the Senator from California, too—to give their speeches, have the amendments discussed, but before the votes start, we can work out a sequence of votes in a relatively short period of time. It is my understanding that comports with the thinking of the Senator from Kansas. He can speak as long as he wants because he has the floor. Does that comport with his thinking?

Mr. BROWNBACK. Yes, it does. There is a dispute on international family planning and the dollars. I was asking here—and I ask my colleague from Vermont about this—would it be appropriate to bring the two amendments up on the floor at this time? I am willing to work on any sequencing that the Senator from California or anybody else would feel appropriate. I want to get votes on these issues; they are important. They are matters of longstanding policy. Frankly, they are policy issues that if either of them ends up in the bill, it will be vetoed. I think it is a significant issue for debate on the bill. If the Senator from Vermont would like to sequence things in a different way—

Mr. LEAHY. I wonder if we might begin with the amendment that says:

On page 308, beginning line 18, strike "health:" And all that follows through page 309, line 4, and insert "health."

Can we deal with that first and then go to the next one? If that was the request, I have no objection.

AMENDMENT NO. 2708

Mr. BROWNBACK. I call up amendment No. 2708.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Kansas [Mr. BROWNBACK] proposes an amendment numbered 2708.

The amendment is as follows:

(Purpose: To prevent contributions to organizations that perform or promote abortion as a method of family planning)

On page 308, beginning on line 18, strike "health:" and all that follows through page 309, line 4, and insert "health."

Mr. BROWNBACK. Madam President, I want to describe the overview of this and go into the specifics. This amendment No. 2708 deals with the Mexico City policy. The second one deals with the Kemp-Kasten legislation. They are both policies the U.S. has in place. Kemp-Kasten has been in place over 20 years. The Mexico City policy has been in place since President Reagan. It was repealed under President Clinton and put back in place under President Bush. These are long, well-known policy issues. They are significant policy issues. There is significant policy debate about it.

The centerpiece of this debate is whether the U.S. should use taxpayer funding to fund abortion overseas. That is at the centerpiece of the debate—whether the U.S. Government should use taxpayer dollars to fund abortions overseas. I submit that regardless of your position on abortion, we should not be using taxpayer funds to fund abortions here or overseas. A number of Americans would oppose on moral grounds that their taxpayer dollars are being used to fund abortions here or overseas but particularly overseas. They would object to that. And a number of people would say why are we even doing something like this overseas.

People who are pro-choice might say: I am OK with abortion, but why are we using taxpayer dollars to do this overseas? Why not let those countries and governments deal with their own problems rather than us funding these issues?

There is a taxpayer angle on this issue and there is an overseas meddling angle on this issue, and there is obviously a major moral issue of our day that is involved with this issue.

These amendments raise important issues. Should, as I mentioned, U.S. taxpayers be forced to subsidize international groups involved in abortions? Should U.S. taxpayers support organizations involved with coercive abortion policies? Some people support abortion but not coercive abortion. And should U.S. taxpayers be involved with organizations that are connected to involuntary sterilizations?

I hope everybody in this body would be opposed to those last two points.

As drafted, the Foreign Operations bill, unfortunately, answers yes to all three questions, and that is what this first amendment, the Mexico City language amendment, seeks to turn around.

The bill is a radical departure from both current policy and common sense, and it should make us pause. Do we want to go down this road?

The first amendment I offer today addresses what is known as the Mexico City policy. This policy originated with President Ronald Reagan, as I stated previously, in 1984 and has been continued by the current administration. The Mexico City policy prohibits Federal taxpayer funds from going to organizations that perform or actively promote abortion as a method of family planning in other nations. The Mexico City language is this: prohibits Federal taxpayer funds from going to organizations that "perform or actively promote abortion as a method of family planning in other nations." However, the language in the pending bill would gut this policy. In fact, the language in this appropriations bill implies that elective abortion is an acceptable method of family planning.

No matter how one feels about the taking of human life through surgically induced abortions, surely we can reach some consensus that abortion is not a legitimate means of family planning.

Further, I hope we can agree that taxpayers should not be forced to subsidize groups that provide abortion, many of whom object to abortion and find it morally wrong. The Mexico City policy is common sense and aligns with the values of most Americans.

The bottom line is, U.S. taxpayers should not be forced to subsidize or support organizations that perform or promote abortions for overseas family planning programs.

In case my colleagues think, OK, that was the language in 1984, that was

the world situation in 1984, let me read that from a newspaper article, an AP story that was filed on August 30, 2007. The article is "Chinese victims of forced late-term abortion fight back."

The article is dated August 30, 2007. It reads as follows:

Yang Zhongchen, a small-town businessman, wined and dined three government officials for permission to become a father.

Yes, permission to become a father. It didn't work. Even though he wined and dined, his wife was taken out of town and her baby was killed by injection while still inside her. This is her quote. I want to read this for my colleagues:

"Several people held me down, they ripped my clothes aside and the doctor pushed a large syringe into my stomach," says Jin Yani, a shy, petite woman with a long ponytail. "It was very painful. . . . It was all very rough."

The article goes on to say:

Some 30 years after China decreed a general limit of one child per family, resentment still brews over the state's regular and sometimes brutal intrusion into intimate family matters. Not only are many second pregnancies aborted, but even to have one's first child requires a license.

Why would we want to be associated with any sort of family planning that is coercive of an abortion, regardless of where you are on the choice issue? Whether you are pro-choice or not, you wouldn't want to be associated with a government, with a group that does forced abortions, coercive abortions such as I am reading about in an AP story written at the end of August of this year. Why would we want to be a part of that?

Madam President, I ask unanimous consent to have printed in the RECORD the article on "Chinese victims of forced late-term abortion fight back."

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Houston Chronicle, Aug. 30, 2007]

CHINESE VICTIMS OF FORCED LATE-TERM ABORTION FIGHT BACK

QIAN'AN, CHINA.—Yang Zhongchen, a small-town businessman, wined and dined three government officials for permission to become a father.

But the Peking duck and liquor weren't enough. One night, a couple of weeks before her date for giving birth, Yang's wife was dragged from her bed in a north China town and taken to a clinic, where, she says, her baby was killed by injection while still inside her.

"Several people held me down, they ripped my clothes aside and the doctor pushed a large syringe into my stomach," says Jin Yani, a shy, petite woman with a long ponytail. "It was very painful. . . . It was all very rough."

Some 30 years after China decreed a general limit of one child per family, resentment still brews over the state's regular and sometimes brutal intrusion into intimate family matters. Not only are many second pregnancies aborted, but even to have one's first child requires a license.

Seven years after the dead baby was pulled from her body with forceps, Jin remains

traumatized and, the couple and a doctor say, unable to bear children. Yang and Jin have made the rounds of government offices pleading for restitution—to no avail.

This year, they took the unusual step of suing the family planning agency. The judges ruled against them, saying Yang and Jin conceived out of wedlock. Local family planning officials said Jin consented to the abortion. The couple's appeal to a higher court is pending.

The one-child policy applies to most families in this nation of 1.3 billion people, and communist officials, often under pressure to meet birth quotas set by the government, can be coldly intolerant of violators.

But in the new China, economically powerful and more open to outside influences, ordinary citizens such as Yang and Jin increasingly are speaking out. Aiding them are social campaigners and lawyers who have documented cases of forced abortions in the seventh, eighth or ninth month.

Chen Guangcheng, a self-taught lawyer, prepared a lawsuit cataloguing 20 cases of forced abortions and sterilizations in rural parts of Shandong province in 2005, allegedly carried out because local officials had failed to reach population control targets.

Chen, who is blind, is serving a prison sentence of three years and four months which his supporters say was meted out in retaliation for his activism.

Many countries ban abortion after 12 or sometimes 24 weeks of pregnancy unless the mother's life is at risk. While China outlaws forced abortions, its laws do not expressly prohibit or even define late-term termination.

A FAMILY UNPLANNED

Jin, an 18-year-old high school dropout from a broken home, met 30-year-old Yang, a building materials supplier, in September 1998. They moved in together. A year and a half later, in January or February 2000, they discovered Jin was pregnant but couldn't get married right away because she had not reached 20, the marriage age.

After her birthday in April, Jin bought porcelain cups for the wedding and posed for studio photos. On May 5, they were married.

Now all that was missing was the piece of paper allowing them to have a child. So about a month before Jin's due date, her husband Yang set out to curry favor with Di Wenjun, head of the neighborhood family planning office in Anshan, the couple's home town about 190 miles east of Beijing.

He faced a fine of \$660 to \$1,330 for not having gotten a family planning permit in advance, so he treated Di to the Peking duck lunch on Aug. 15, 2000, hoping to escape with a lower fine since this was his first child.

The next day he paid for another meal with Di and the village's Communist Party secretary and accountant.

He said the mood was cordial and that the officials toasted him for finding a young wife and starting a family.

"They told me 'We'll talk to our superiors. We'll do our best. Wait for our news.' So I was put at ease," Yang said.

But three weeks later, on Sept. 7, when Yang was away opening a new building supplies store, Jin was taken from her mother-in-law's home and forced into having the abortion.

Why had the officials failed to make good on their assurances? One of Yang's two lawyers, Wang Chen, says he believes it was because no bribe was paid.

"Dinner is not enough," Wang said. "Nothing gets done without a bribe. This is the situation in China. Yang was too naive."

Di, who has since been promoted to head of family planning for all of Anshan township, could not be reached. Officials who answered his office phone refused to take a message and gave a cell phone number for him that was out of service.

#### LATE-TERM PROCEDURES DECLINE

Zhai Zhenwu, a sociology professor at the People's University Institute of Demographic Studies in Beijing, said that while forced, late-term abortions do still occur sporadically, they have fallen sharply.

In the late '80s and early '90s, he said, some family planning officials "were really radical and would do very inappropriate things like take your house, levy huge fines, force you into procedures."

Things have improved since a propaganda campaign in 1993 to make enforcement more humane and the enactment of the family planning law in 2001, he said. Controls have been relaxed, allowing couples in many rural areas to have two children under certain conditions.

Still, Radio Free Asia reported this year that dozens of women in Baise, a small city in the southern province of Guangxi, were forced to have abortions because local officials failed to meet their population targets.

In the province's Bobai county, thousands of farmers rioted in May after family planners levied huge fines against people with too many children. Those who didn't pay were told their homes would be demolished and their belongings seized.

Yang and Jin are suing the Family Planning Bureau in their county of Changli for \$38,000 in medical expenses and \$130,000 for psychological distress.

But it's not about the money, said Yang, a fast-talking chain-smoker. No longer able to afford to run his business, he now works as a day laborer in Qian'an, an iron mining town east of Beijing.

"What I want is my child and I want the court to acknowledge our suffering," he said.

A family planning official in Changli justified Jin's abortion on the grounds she lacked a birth permit. The woman, who would only give her surname, Fu, said no one in the clinic was punished for performing the procedure.

#### CONTRADICTORY EVIDENCE

The National Population and Family Planning Commission, the agency overseeing the one-child policy, says it is looking into Jin and Yang's case. Meanwhile, the evidence appears contradictory.

Jin's medical records include a doctor's certificate from 2001, the year after the abortion, confirming she could not have children. Doctors in Changli county say they examined her in 2001 and 2002 and found nothing wrong with her.

The court ruling says Jin agreed to have the operation. Jin says the signature on the consent form is not hers but that of Di, the official her husband courted.

Sun Maohang, another of the Yangs' lawyers, doubts the court will rule for the couple lest it encourage further lawsuits. But he hopes the case will stir debate and lead to clearer guidelines on abortion.

As she waits for the next round in court, Jin says she is too weak to work and has been celibate for years because sex is too painful.

Her husband prods her to tell her story, but during an interview she sits silent for a long time and finally says she doesn't want to talk about the past because it's too sad.

Then she quietly insists the lawsuit is something she has to do for Yang Ying, the

baby girl she carried but never got to see or hold.

Mr. BROWNBAC. Madam President, several years ago, when I was chairing the South Asia Subcommittee of the Foreign Relations Committee, we held a hearing on a lady who went undercover in China and filmed and interviewed a number of women who had been forced into abortions. She talked about the brutality. She brought the interviews forward. This continues to go on to today.

There is no reason that we as an American Government should be associated with it. Period. The Mexico City language has been a longstanding policy of the United States. It makes sense. It is something we should continue. It is gutted in the bill.

I want to make another point on this issue. If this language remains in the bill, if the Mexico City language is not put back in the bill, or if the current language remains in the bill and it goes to the President, it will be vetoed. The President has issued a very clear statement to the Congress to maintain the language of Mexico City and Kemp-Kasten, saying very clearly, if this is in the bill, the bill will be vetoed.

I don't know why we would want to overturn a policy that has been in place for a number of years, a policy that makes common sense, to get a veto on a very important Foreign Operations bill.

I thank my colleague from Vermont who chairs the committee and my colleague from New Hampshire who is the ranking member for many good provisions in this Foreign Operations bill. I know my colleague from Vermont has a heart for foreign operations issues, for taking care of people overseas and domestically, to do whatever he can in situations that are difficult, that are dire. We have talked about it many times. I am very appreciative of his efforts in this field. This is not the way to go. This is something that will divide us. This is something that is harmful. It is something that will be vetoed. It is something that will bring this bill back in front of us. I believe we will have the votes to sustain the President's veto. We should not go this route on this particular bill.

Mr. GREGG. Madam President, will the Senator from Kansas yield for a question?

Mr. BROWNBAC. Yes, I will.

Mr. GREGG. I see the Senator from California is in the Chamber. I was wondering if we could enter a game plan. I understand the Senator from Kansas has two amendments, one dealing with the Mexico City language and one dealing with Kemp-Kasten.

Mr. BROWNBAC. Yes.

Mr. GREGG. The Senator from California has an amendment that deals with the language in this bill also in that general area. I was wondering if we can work out an agreement where

the Senator from Kansas can have the time he has already taken, plus an additional 30 minutes on his two amendments, and the Senator from California can have 30 minutes on her amendment, and then maybe we can vote on all these amendments.

Mr. BROWNBAC. I would be agreeable to that request.

Mr. GREGG. Madam President, I ask unanimous consent that the Senator from Kansas have 30 minutes and be allowed to offer his 2 amendments without second-degree amendments, and the Senator from California then follow with 30 minutes and be allowed to offer her amendment without second-degree amendments, and those 3 amendments be voted on at the conclusion of that time.

Mrs. BOXER. Reserving the right to object.

Mr. LEAHY. I am not sure I understand. Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The Senator from Kansas has the floor.

Mr. LEAHY. Will the Senator from Kansas suggest the absence of a quorum without yielding the floor?

Mr. BROWNBAC. Without yielding the floor, I suggest the absence of a quorum.

The PRESIDING OFFICER. Without objection, it is so ordered. The Senator will be recognized.

The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. LEAHY. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. Madam President, I understand the Senator from Kansas has the floor, and I ask if he will yield to me to propose a unanimous consent request.

Mr. BROWNBAC. I yield to the Senator from Vermont.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. Madam President, I propose, similar to what the Senator from New Hampshire said, that the Senator from Kansas has the time he already used, plus 30 minutes, during which he will have offered and spoken on or yielded to others to speak on his two amendments, and then the Senator from California have up to 30 minutes, either to speak or to yield to others and to offer her amendment. Then the amendments be set aside to be voted on prior to final passage at a time to be determined by the two managers.

Mr. GREGG. And in an order to be determined.

Mr. LEAHY. And in an order to be determined by the two managers?

Mr. BROWNBAC. Reserving the right to object, I want to make sure I understand the point. We will have votes on all three amendments. I am

assuming that the Senator from California—

Mr. LEAHY. The Senator is right, there will have to be votes on these amendments prior to final passage.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Kansas.

Mr. GREGG. Madam President, I ask that the Senator from Kansas yield for an additional unanimous consent.

Mr. BROWNBACK. I will be happy to yield.

Mr. GREGG. Madam President, I ask unanimous consent that no second-degree amendments be in order to the amendments proposed.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWNBACK. Madam President, I thank my colleagues from Vermont and New Hampshire for getting this play set. These are well-known policy issues. They have been debated a long time in this country. My guess is that most people in this body know where they stand on these particular issues. A lengthy debate is not necessary.

What I want to do is clarify what we are talking about, No. 1, and No. 2, factually these conditions continue to exist in the world and this is not something that is an old policy and not needed any longer.

I ask unanimous consent to add Senator CORKER as a cosponsor to my amendment No. 2708.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWNBACK. Madam President, I thank my colleagues for working on this issue. It is a gut-check issue about where you stand on life, where you stand on the U.S. role around the world, where you stand on whether we should be using taxpayers' funds for abortion, where you stand on whether we should be using taxpayers' dollars to promote abortion overseas. I think those are important and key issues. They are issues on which people know where they stand, and I hope we will be able to have a positive vote on all of these amendments.

I also say to my colleagues that if these particular provisions as currently exist in the bill, as I already stated, pass through this body and are in the ultimate bill, I believe the bill will be vetoed and we will be right back talking about this bill which has a number of very good provisions in it on foreign affairs, foreign operations that are very important, but this is certainly going to hold it up.

Continuing my comments, as we all know, many Americans are deeply opposed to abortion. If you poll the issue of taxpayer funding of abortion, a solid majority of Americans is opposed to taxpayer funding of abortion. They do not want a part of it. They may say: I am okay with a woman's right to choose, but I don't want us to pay for that. I don't see why the taxpayers

should be paying for it, let alone abortions overseas. Many who support abortion question whether it should be used for family planning purposes, which these funds are designated to be used for. We should not force American taxpayers to subsidize organizations that perform or actively promote abortion. That is a position—if you polled that—that would be supported by 75 percent of the American public, probably. I don't have actual poll data on it, but people don't support doing this, and there is no reason we should do it.

If anything, they would like to see us cut foreign operations and foreign aid budgets, and here would be a prime spot. They would be happy to see this cut taking place, and it would support their view of the role of the United States in the world and the moral authority with which the United States leads.

These are very difficult moral issues, and then we go and insert ourselves in a moral debate overseas—a moral debate about which we are very divided here—and it doubles the negative view of the United States meddling in a country's domestic issues and one of such key significance as life, human life; that we would meddle with U.S. taxpayer dollars.

I would like to argue a few other points. First, some will argue incorrectly that Federal tax dollars would not have to be used for actual abortions but could still be used to support the organization's other activities. This is something you will hear a lot about: We are not actually funding abortion, we are funding an organization that happens to be associated with abortion, but it is not for abortions. Well, I think most people see through that figleaf. It fails to properly understand the fungibility of money.

If I represent an organization, and I have money in this pocket and money in this pocket, but the budget all flows together—it supports staff, it supports overhead—it is used to support the full organization, and that is U.S. taxpayer money. Again, we are talking about overseas. It is used to support that organization. Sure, they will show us that, yes, in our bookkeeping and recordkeeping we don't support abortions with U.S. taxpayer money, but it does support the overall organization, and the image of that organization overseas is they support abortion. So you are funding abortion, even if the actual dollars themselves don't go for abortion. People get it.

I don't think we should fall for the figleaf they are going to keep a separate set of books. It is one organization, and the money goes to support one organization that has one policy, and that policy is to support and promote abortion overseas. The organization receives funds, and they can simply reallocate private funds or other sources of financial support away from

their nonabortion-related activities into their abortion activities. It frees up other money they have that they can get from us and then use the money they have from private sources to fund abortions. So we are still helping out with abortions.

Second, the Mexico City policy also prohibits organizations that actively promote abortion from receiving funds. This means our Federal tax dollars should not be used to support the lobbying efforts of pro-abortion organizations that are attempting to change the abortion laws in other countries. These are groups that are trying to push pro-abortion laws, pro-choice laws in many other countries. Why should we be involved in lobbying efforts in other countries on a controversial topic such as abortion? That makes no sense whether you are pro-life or pro-abortion as to why we should do that.

These are basic considerations I believe we should take into account with the amendment I have offered today to strike the language in this bill which guts the Mexico City policy. The current bill language guts the Mexico City policy. In effect, my amendment would ensure the Mexico City policy stands as is. It would stand.

I wish to recognize, too, that my colleagues, particularly the Senator from California, she and I have had various debates about this. I certainly don't question her ability. I don't question her heart. We view this differently. I don't think we should be anywhere near policies that promote abortion overseas. I see no reason the United States should be involved in policies that promote abortion overseas or the support of organizations that promote abortions overseas. My colleague from California looks at this differently. I respect her and her opinion on this.

I would hope our colleagues would look at this and simply ask—particularly those who are voting on this for the first time—is this something they want the United States to be associated with. A lot of people get mad at the United States for pushing its weight around overseas. A number of people get in our face and mad at the United States for pushing cultural changes overseas. I would think most of my colleagues would be very sensitive to our pushing cultural changes overseas, saying: OK, we have policies about democracy, we have thoughts on that; and people should be allowed to govern themselves. We don't necessarily want to push our views on major moral issues around the world today. Yet here is one of a most offensive nature to many Americans, to many people overseas, and the United States is funding it.

Why not take the money and use it to do water well promotion or provide AIDS drugs to help people to be able to live or malaria or tuberculosis, where there is no controversy associated with

that. In those situations, people would applaud us helping them out with a problem they have, instead of getting involved in a very divisive moral issue in their country as well as ours. This doesn't make sense that we would do this.

## AMENDMENT NO. 2707

Madam President, in the order of agreement, I would like to call up now the second amendment that I would propose, and I ask unanimous consent that the current one be set aside and the second amendment be called up.

I do not have a number. It deals with the Kemp-Kasten language.

The PRESIDING OFFICER. Without objection, the current amendment is set aside. The clerk will report the amendment.

The legislative clerk read as follows:

The Senator from Kansas [Mr. BROWNBACK] proposes an amendment numbered 2707.

Mr. BROWNBACK. Madam President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To prohibit funding of organizations that support coercive abortion)

On page 240, beginning on line 4, strike "Provided" and all that follows through "sterilization:" on line 9 and insert "Provided further, That none of the funds made available in this Act nor any unobligated balances from prior appropriations may be made available to any organization or program which, as determined by the President, supports, or participates in the management of, a program of coercive abortion or involuntary sterilization:".

Mr. BROWNBACK. Madam President, this is a provision similar to the last one, as far as the issue. It is more specific. It has been the policy of the United States since 1985, and consistently been the policy of the United States through Republican and Democratic Congresses, through Republican and Democratic administrations. It is commonly referred to as the Kemp-Kasten legislation. It would require the reinsertion of what is known as the Kemp-Kasten law into this legislation. This law helps to ensure that American taxpayers do not subsidize groups and organizations with ties to coercive abortions and forced sterilizations. So this is a narrower subset of the past amendment, the last amendment that I put forward. I would like to read it to my colleagues. It is a short amendment. It is well-known language. I would hope it would get near unanimous support in this body. We would put this language in the bill:

That none of the funds made available in this Act nor any unobligated balances from prior appropriations may be made available to any organization or program which, as determined by the President, supports, or participates in the management of, a program of coercive abortion or involuntary sterilization.

Coerced abortion. Involuntary sterilization. It says you cannot support groups or organizations that participate in each of those. Now, I don't know of anybody in the Congress who I have ever run into at all that supports coerced abortion or involuntary sterilization.

We have seen involuntary sterilization at times in the past in this country, and it was a bad, dark chapter. This is not something we want to be a part of. What we are saying is you cannot support any organization overseas that is involved in involuntary sterilizations or coerced abortions, commonly referred to, as I said, as the Kemp-Kasten legislation. This has been the law on the books for 20 years, and I think my colleagues can see why.

This is something people don't support. It has been in place since 1985 through Republican-led Congresses and Democratically led Congresses, Republican administrations and Democratic administrations. However, year after year the language has been watered down in the Foreign Operations appropriation bill and essentially gutted. That is why in this amendment my colleagues will support it. This is language we would reinsert into this bill.

This commonsense provision prohibits funding of these organizations. One important effect of this law has been to prohibit taxpayer funding of the United Nations Population Fund. That is what this narrow piece of the debate will be about, because of that agency's support for and participation in the management of the population control program of the People's Republic of China. This program relies heavily on Government-coerced abortions.

This gets a bit personal with me. One of our children is adopted from China. I think often of the woman who had our child, Jenna; that somehow she fought through a system that would have paid for, in places and cases, a coerced abortion. But she fought through this system to have the child who is my daughter, who is 9 years old, and who won her third grade spelling bee contest. She is, I think, a beautiful gift to society. A beautiful gift to the world. Why would we want to be anywhere closely associated with any government or organization that would have forced people, such as my daughter's mother, to have an abortion? I don't know why anybody would want to be associated with that or come anywhere close to that.

I read to my colleagues, and we inserted in the RECORD an AP story about this still going on today. This is not an isolated incident. This happens in many places. We have held Senate hearings with people where the local population control officials in China are very aggressive on pushing a one-child policy, and that you have to get a license for that child. Many women will flee a local community when they

are pregnant in order to have their child somewhere else. My daughter was left on the doorsteps of an orphanage by somebody who fought through that system. Maybe she was from a community that was some ways away, but somehow she fought through to have this child. Why would we want to be anywhere close to something like that?

The Appropriations Committee-approved bill has inappropriately removed the Kemp-Kasten provision by changing the language in important ways. It requires evidence that the UNFPA directly supports coercive abortion. We, as a civilized society, should reject the brutal practice of forced abortion, whether it is promoted directly or indirectly. If you have local population planning authorities in China who are indirectly supporting coercive abortion, do we want to be anywhere closely associated with that? I don't think so. The bill removes the language giving the President the explicit authority to invoke the provision.

We ought to allow the President to enforce this provision, as it is essential, I believe, to a civilized society. A civilized society doesn't do forced abortions, coercive abortions or involuntary sterilization. The Brownback amendment would restore the Kemp-Kasten language that has been the law for over 20 years.

While we have had a rigorous debate in this country about abortion, we have come to some fundamental agreements, I believe. One of those agreements is we should not use tax dollars to fund coercive abortion. It is a brutal practice and it should be stopped. We should not use this as an occasion for partisan politics. Whatever your thoughts on abortion, we should be able to agree that forced abortion goes too far. It is not worthy of the America we all know is possible. I envision an America where the strong protect the weak.

We ought to value each life and every life, everywhere and without exception. That is why I talk often about being pro-life and whole-life. I believe the life in the womb is sacred. I believe the life of a child in Darfur is sacred and a child in China. It is a hopeful message and a unifying message and it is one that should apply in this bill on this language.

I urge my colleagues to support the Brownback amendment to prohibit funding for forced abortions and return to the sensible policy of the past 20 years and to advance a culture of life; to not get involved in other countries' internal debates on abortion, particularly ones involving forced abortions and sterilizations.

I yield the floor, I reserve the remainder of my time, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mrs. BOXER. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. BOXER. Madam President, can you tell me what the order is, please.

The PRESIDING OFFICER. The Senator from California has 30 minutes. The Senator from Kansas has 13 minutes 7 seconds remaining.

Mrs. BOXER. Madam President, will you let me know when I have used 20 minutes of time?

The PRESIDING OFFICER. The Chair will do so.

AMENDMENT NO. 2719

Mrs. BOXER. Madam President, I call up amendment No. 2719, and I ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report the amendment.

The legislative clerk read as follows:

The Senator from California [Mrs. BOXER], for herself and Ms. SNOWE, Ms. COLLINS, Mrs. CLINTON, Ms. CANTWELL, Mr. MENENDEZ, Mr. DODD, Mr. LAUTENBERG, Mrs. FEINSTEIN, Mr. FEINGOLD, and Mrs. MURRAY, proposes an amendment numbered 2719.

Mrs. BOXER. I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To prohibit the application of certain restrictive eligibility requirements to foreign nongovernmental organizations with respect to the provision of assistance under part I of the Foreign Assistance Act of 1961)

On page 410, between lines 15 and 16, insert the following:

REMOVAL OF CERTAIN RESTRICTIVE ELIGIBILITY REQUIREMENTS APPLICABLE TO FOREIGN NONGOVERNMENTAL ORGANIZATIONS

SEC. 699B. Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance authorized under part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.), foreign nongovernmental organizations shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organizations with non-United States Government funds if such services do not violate the laws of the country in which they are being provided and would not violate United States Federal law if provided in the United States, and shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other than those that apply to United States nongovernmental organizations receiving assistance under part I of such Act.

Mrs. BOXER. Madam President, I rise today with my colleague, Senator OLYMPIA SNOWE, to offer a very important amendment that could significantly enhance the health and well-being of millions of women around the globe. This amendment would overturn the so-called Mexico City policy, also known as the global gag rule, which

undermines a number of key principles and goals on which our country is based.

As many of you know, this policy was put in place at a conference in Mexico City in 1984. When we learned what it really did, we dubbed it the "global gag rule." As many of my colleagues know, the policy literally gags foreign organizations that receive USAID family planning funds.

Let me be clear about this issue. Under the gag rule, international family planning organizations that provide perfectly legal family planning services with their own funds in the countries in which they operate are prohibited from receiving U.S. assistance if they provide legal abortion services and those services include counseling or referral services, or they also do not get the funds if they publicly support the right to comprehensive reproductive health care.

Let me bring this home to you. I know you are a mom of a young child. If a mom walks into one of these family planning clinics that receives USAID funds with her 11-year-old daughter who has been raped and wants to be counseled as to what the options are or wants to be told where she can take that child, this organization will lose all their USAID funds if they help that mom and that traumatized daughter. Is this America? We are talking about punishing family planning clinics all over the world if they use their own funds for perfectly legal activities to help families.

I will give you a clear example. Until 2004, abortion in Ethiopia was illegal unless the life of the mother was at stake, and complications from unsafe procedures were the second leading cause of death among hospitalized women. The Government decided to have a national debate about how to fix this problem which was taking a terrible toll on Ethiopian women. That is right, the Ethiopian Government said: Let's talk about what is right for our people, what is right for our customs, what is right for our way of life, and how can we save women's lives.

In order to weigh in on this debate, the two largest family planning organizations in Ethiopia actually had to give up their U.S. funding. That is why we call it a gag rule. The organizations were gagged from expressing themselves. They could not engage in the debate for fear of losing their funds. So the two largest family planning organizations in Ethiopia decided they would give up their U.S. assistance in order to spare women's lives. Imagine, as a result of this misguided policy, U.S. misguided policy, the two largest family planning organizations in Ethiopia lost U.S. funds simply because they wanted to weigh in on a debate about reproductive health care.

One of the things about President Bush that we all love is when he speaks

about democracy and how democracy should be the centerpiece of our foreign policy. I ask you, what is democratic about gagging people? What is democratic about saying you have no right to free speech unless you agree with me? Then, if you agree with me, I support your right to speak. That is what the global gag rule is. Free speech is only allowed, under this administration, when that speech agrees with them. What is happening as a result? Women are dying and there are unnecessary abortions. This is a terrible result of this policy. Basically, we say to people who are doing hard work to help their people: If you don't agree with us, gag it. If you don't gag it, you are not going to get funds. This feeds into the stereotype of America that is around the world today. Most foreigners do not like us very much these days. They look at this administration, and they say that our strategy is: Do as we say; don't do as you choose.

I always thought that a legitimate democracy had the right to self-determination, that they were not punished if they said what they thought. We are not talking about spending a penny of U.S. money for abortions abroad. That has been illegal since 1976. We are not talking about using one cent of U.S. money to pay for lobbying for abortions. That also has been illegal all those years. We are talking, again, about gagging family planning organizations that use their own money, in a legal way in the country in which they are present, to help women who desperately need help, to help children who are raped, to help children who are victims of incest.

In both 2003 and 2005, this Senate debated this exact amendment, and it passed with bipartisan support on both occasions. Why am I back? Because, sadly, the Senate never took final action on those bills, so we need to go back again and back again and back again until there is a clear decision on this issue. That clear decision is America, the greatest democracy in the world, is not going to tell other countries they have to see everything the way a particular administration sees it. They should have the right to make their own decisions. As a country that believes in democracy, free speech, and improving the health and well-being of people all over the world, it is time for us once and for all to do away with this harsh and cruel policy. The health and lives of millions of women depend on it, and that is why repealing this global gag rule is so important.

This is not a small matter; this is a large matter. In the bill currently on the floor of the Senate and in the House bill, some steps have been taken to ease the burden of the global gag rule. However, it really does not go the distance. The bill before us today tries to address it by allowing contraceptives to be provided by the United

States to international family planning organizations that would otherwise be ineligible. But at the end of the day, these organizations are still gagged, they still can't lobby for changes in the law in the countries in which they work. They still cannot even refer someone for an abortion.

Again, I take the case of the mother who walks into one of these clinics with a child who is the victim of rape or incest and the mother is desperate: Where can I take my child? Please tell me.

We can't tell you because if we tell you, we are going to lose our funding.

Meanwhile, the child is losing time here in a battle to save her health. That is shameful. That is not something to be proud of.

Let's face it, these organizations need the funding and they need the freedom to exercise the most basic rights of humankind: the rights to free speech and expression to try to change policies they think are fundamentally wrong. In truth, we need family planning clinics to have open doors, not just to provide contraceptive services—which are so important—but to attend to all the aspects of reproductive health care.

Let me tell why I get so emotional about this issue. Approximately 500,000 women die from pregnancy, childbirth, and postpartum complications every year—500,000. Think of your largest cities—500,000 women a year, 1 woman every single minute. This includes deaths from a horrific condition known as obstetric fistula, which occurs when women's bodies are too young or underdeveloped to give birth. In Ethiopia, this problem is particularly prevalent, where child marriage rates are extremely high and some girls actually get married at 7, 8, and 9 years of age.

The fact that we as a country would do anything to harm access to comprehensive family planning is shameful. This is the 21st century. Even if you would never, ever want a member of your family to have an abortion, even if you would want a member of your family never to know that it even exists as an option, put aside your own feelings and allow other people to make their choice.

Let me give a specific example of what happens when international family planning organizations are barred from speaking out against injustice in the countries in which they operate. I will tell you a story I have told on the floor before, a story that a nongovernmental organization leader from Nepal told us at a hearing I chaired in the Foreign Relations Committee in 2001.

Like so many nonprofits, this NGO was forced to make an impossible decision when faced with the unjust imprisonment of a 13-year-old girl named Min Min. What did Min Min do? A 13-year-old girl—why was she in prison? Because she was raped by her uncle. A

relative took her for an abortion, and instead of going after the uncle, they put her in jail; a 13-year-old girl, sentenced to 20 years in jail. But because of this outrageous gag rule, the organizations that operated inside Nepal were faced with a horrific choice: They would either lose their funding or they would keep their mouths shut and not try to free Min Min and change the laws. Do you know what they did? They gave up the money and they struggled, but they did the right thing, because Min Min was raped by a relative, she became pregnant, her family forced her to have an illegal abortion, and therefore she was sentenced to 20 years in prison. Imagine—a 13-year-old girl sent to jail for 20 years for the crime of being raped by an uncle.

Is that the kind of country we are, that we would tie the hands of an organization that wants to help that child and tell them: If you try to help that child and change the laws here, you lose your American funding. Doesn't that make us proud as Americans? No, it doesn't. It certainly doesn't make me proud. I hope it doesn't make anyone proud who would vote on this important amendment later on today.

I praise that nongovernmental organization, that health care agency for saying: You know what, it is not worth the money; it is not worth the money. These countries have people in them who struggle for money. This child celebrated her 14th birthday in prison, her 15th birthday in prison, but because that health care organization, that NGO, was able to change the laws, Min Min was set free. That organization lost \$100,000 in funding because they saved a child, and they had to let 60 staff members go. That meant stopping a program that reached more than 50,000 people in remote communities.

What are we doing? What are we about? Are we about helping families? Oh, we hear it all the time: family values. I have them. I want to help that mom who walks into a clinic with a pregnant 11-year-old girl who was raped. I don't want to punish the people who help her. I don't see how you stand for family values if you do that. It doesn't make sense.

What we are doing by keeping the gag rule in place is saying to clinics and doctors: You have to choose between helping the people in your country by speaking out, by offering them referrals and counseling, or American dollars. This is not a good policy for this country. This is a shameful policy for this country. I am very optimistic that, again, we will have a successful vote to overturn this global gag order.

President Bush says he will veto it. Let's have the debate. Let's have the debate because I think any moderate, sensible American will say this policy is misguided, and at the end of the day women and children are being hurt by it.

I reserve the remainder of my time. I would ask how much time I have remaining.

The PRESIDING OFFICER. The Senator has 13 minutes, 43 seconds.

Mrs. BOXER. Madam President, I note the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BROWNBACK. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWNBACK. Madam President, in the time I have allotted, I would like to respond to some of the arguments put forward by my colleague from California, who is a tremendous advocate on the cause and the case. We certainly see it a different way, different light. There is a term that is starting to move around the world a fair amount today because they are seeing it in practice. The term is called gendercide. It is a product of family planning institutions in places, particularly, such as China and India. There are laws in India, particularly, that you cannot reveal the sex of a child in utero because so many of the female babies are being killed. Even then they are not working as laws. The people doing the sonograms will wink or nod to tell whether it is a girl or a boy child. And if it is a girl child, a lot of times the parents will go on and go forward with an abortion.

It has a result and effect that is taking place—normal balance ratios. You normally have a few more male children born than female children. In China your average now is 115 males born per 100 females. In some areas in China the ratio is 120 to 130 males to 100 females in the country.

As I mentioned, my own experience with adopting a child from China, Jenna—Jenna, a joy in our household. And if you go into a Chinese orphanage, it is virtually all female children in a Chinese orphanage. There will be some male children. They are the ones who have some physical, sometimes mental difficulties, but otherwise it is all girls in the orphanage.

My colleague talks about that women are dying through these policies. Yes, they are dying through these policies. Female children around the world are being killed through these policies. Female babies are being left at orphanages or other places around the world because of these policies. I think that is a powerful indictment of a system that still forces abortions on people, still forces people to have forced sterilizations. I do not think we should be anywhere around these. That is why the second bill, on the Kemp-Kasten, I hope would pass the body nearly unanimously because it is about forced abortion and forced sterilization that is taking place.

My colleagues may say, well, I do not think it still goes on. I mentioned an article. I only read a piece of the quote in it, but I wanted to read further in it.

Radio Free Asia reported this year that dozens of women in a small city in a central province in China were forced to have abortions because local officials failed to meet their population targets.

From a report in Radio Free Asia:

In one province thousands of farmers rioted in May after family planners levied huge fines against people with too many children. Those that didn't pay were told their homes would be demolished and their belongings seized.

This is in an AP article and reported by Radio Free Asia. In that second amendment I put forward, we are saying: We do not want any part of this. We do not want any part of an organization that does support this. We do not want to support a coercive family policy in China. We do not want to associate with any organization that does. I would hope all of my colleagues would say: I do not want to see or be a part of anything like that.

My colleague from California talks about us gagging other people. They are free, organizations in every country are free as they want to be to advocate any policy they want to. We just do not want to fund it. We do not need to fund it. If they want to advocate different abortion policies, that is fine. We do not have to pay for it, and we should not pay for it, on something that is so controversial here and there. These are policies that are controversial in other countries.

If we dispute over the money, let's use the money to fight malaria or AIDS or tuberculosis. We will all agree on doing that. We do not gag them. They can do whatever they want. People in those countries get it too. If the United States is funding them, we are funding that voice. We are associated with that voice. I agree there are terrible things that happen in various parts around the world. But these abortion policies are not something that we should be supporting or funding, with its controversy here and there.

There is a basic right around the world, a basic right that I think trumps all other rights. It is the right to life. It is the right to live. Why would we support policies, promote organizations that are promoting policies that are opposed to that very basic right? If you do not get that one, any of the others do not matter a whole lot, do they? If you do not get to live, if you continue to have the kind of gendercide and gender imbalances in various countries taking place, you are not going to have the voices there. You are not going to have the female voices that are there because they are being killed. This is happening in our world today. We do not need to do it.

There is a thought—it is a Proverb actually that says:

There is a way that seems right to a man, but in the end it is death.

One can argue for the saying: Well, OK, this is right for us to do. We need to support family planning. I do not think so. I do not think that is the right way. There are ones who could look at this and say: This is about women's rights and we should use this for women's rights. I do not think you have to support abortion or abortion provider organizations to support women's rights. I think we can do that through other means.

But at the end of the day what this does, and what these policies do, is it ends in death. This ends in the death of a lot of children. The numbers are there, and they are huge. They are the ones we should not be associated with. So I would ask again, my colleagues, on Kemp-Kasten to support this language that we would not fund any organizations or support any groups that support forced abortion and involuntary sterilization. That one I do not think anybody should disagree with, and that we should reinstate the Mexico City language that we will not support organizations that directly or indirectly support abortion or lobby for abortion. These are matters that countries there should take care of. If these provisions remain in the bill, the bill is not going to become law, and it will be back to us.

Madam President, I reserve the remainder of my time, and I yield the floor.

THE PRESIDING OFFICER. The Senator from California.

Mrs. BOXER. Madam President, I think this debate has been a good one, and Senator BROWNBACK and I are used to debating this issue. I think we lay out our case the best we can. But let me be clear. I deplore gendercide. I am the mother of a daughter. I would do anything to protect her. I deplore hurting girls. I deplore hurting women.

That is why it is so difficult for me to understand my friend's position on the Mexico City global gag rule policy. If he says he deplores hurting women, hurting children, hurting girls, then why would he support a policy that would punish a health care organization operating abroad from using its own funds to protect women, girls, children, families? Why would he support that?

He says: Oh, we are not gagging anybody. They can say anything they want. They just will not get our money. Well, this is America. We help people who are doing good things. That is the reason at one time we were beloved in the world. Is it not a good thing to help an organization that is using its own funds to help girls and women, to protect an 11-year-old who was raped to make sure she gets the health care she needs? Would not we want to think that American funding should help get contraceptives to fami-

lies abroad? Should we help them if they have an unintended pregnancy or a rape or incest in their family?

That is why I do not understand how my friend's rhetoric matches his actions. I think it is cruel to continue the global gag rule. I think it is cruel to punish an organization that had to give up all of its money and all of its staff to go to work to change the law, to free a young girl who was raped by her uncle, and instead of the uncle going to jail, because of the laws in Nepal at that time, the child went to jail, and had her 14th and 15th birthday in jail and could have had 18 more years in jail had the organization not walked away from U.S. funding. How does that make you feel as an American? It makes me feel very sad.

Then my colleague says he agrees that women are dying from these policies. But he does not define what are "these policies." Well, let me define these policies. Women are dying because of Mexico City language, because of the global gag rule known as Mexico City.

Let me read from the New Republic.

The destructiveness of the gag rule is hard to overstate. The World Health Organization estimates that nearly 500,000 women in developing countries die each year from causes related to pregnancy and childbirth. Of those, roughly 70,000 die from back-alley abortions. And aid restrictions have hurt those groups best positioned to help. In Kenya, for example, two health organizations have had to shut down their clinics since 2001 after proving unable to abide by the gag rule and losing their USAID funding. Many of these clinics were the sole providers of health care for women and children in their respective regions, and most had offered post-abortion care—critical in a country where abortion is illegal, unsafe, and causes an estimated one-third of maternal deaths annually.

Imagine a clinic had to shut down its doors because America withheld its funding. They could not afford to keep it open. And women came crying into the front door there, bleeding from back-alley abortions. This is something my friend speaks about as being humane and kind and good.

Well, today the Senate has a chance to take a stand against the global gag order. The Senate has a chance to express itself in favor of the health of women, of girls. I am proud to be offering this amendment.

I ask unanimous consent to retain the remainder of my time, set aside the amendment, at which time we will have a vote on it at a later time.

THE PRESIDING OFFICER. Without objection, it is so ordered.

Who yields time?

Mr. ENSIGN. Madam President, I ask unanimous consent to set aside the pending amendment and call up amendment No. 2700.

THE PRESIDING OFFICER. Without objection, it is so ordered.

Mr. ENSIGN. Madam President, before the clerk reports the amendment,

I ask unanimous consent that I be recognized for 5 minutes to speak on the amendment, followed by—that my amendment be set aside and Senator LIEBERMAN be recognized for 5 minutes to call up an amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Nevada [Mr. ENSIGN] proposes an amendment numbered 2700.

Mr. ENSIGN. I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To strike the provision in section 113 that increases the limit on the United States' share for United Nations peacekeeping operations during fiscal year 2008 from 25 percent to 27.1 percent so that the United States does not pay more than its fair share for United States peacekeeping) On page 231, strike lines 1 through 7.

Mr. ENSIGN. Madam President, the history of our financial commitment to United Nations peacekeeping should be a cautionary tale. For instance, from 1988 to 1994, U.N. peacekeeping spiraled out of control as the number of operations more than tripled and costs soared from \$268 million to \$3.5 billion. Finally, in 1994, the Democratically controlled Congress and President Clinton enacted legislation unilaterally reducing the U.S. share of the U.N. peacekeeping budget from 31 percent to 25 percent. The annual U.S. peacekeeping bill fell from almost \$1 billion to around \$300 million back in 1997. With the historic Helms-Biden U.N. agreement, we managed to clear up our fair share of arrears in exchange for much needed reforms.

Congress later agreed to a glidepath in our peacekeeping assessment rate, still maintaining the 25-percent cap in law but permitting higher authorized levels as we worked to achieve that goal.

Last year the United States recognized our assessment at 25 percent; the same as the year before. Now in a Democratically controlled Congress, there is suddenly a push to roll back this achievement. It is estimated that for 2007, each percentage point over the cap costs U.S. taxpayers \$50 million per year. There is no way the United States should pay a penny more than the 25-percent assessed contribution rate. Despite scandal after scandal, the U.N. has neglected to adopt any reforms that would address the abuse, misconduct, mismanagement, and corruption that have plagued its peacekeeping operations and the body as a whole. United Nations peacekeepers are reported to have committed such egregious crimes as the rape and forced prostitution of the women and young girls they are sent to protect, all under

the protection of the blue helmet. Peacekeepers have also been accused of torturing and murdering prisoners in their efforts to smuggle gold and arms to the rebels they were charged with disarming. Tell me how these actions such as these are worth more money.

The United Nations cannot even spend the billions of dollars they receive now in a manner that is above reproach. According to the U.N. Office of Internal Oversight, from the audit of \$1 billion in U.N. peacekeeping contracts over a 6-year period, \$298 million was subject to waste, fraud, and abuse.

I rise in support of this amendment that would actually keep our assessment rate at the 25-percent rate instead of what is in the bill, raising it to 27.1 percent. I personally think we should decrease it even further, but the least we should do is keep it at the 25-percent rate.

I urge adoption of the amendment and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

Mr. ENSIGN. I yield the floor.

The PRESIDING OFFICER. The Senator from Connecticut is recognized.

AMENDMENT NO. 2691

Mr. LIEBERMAN. Madam President, I call up amendment No. 2691.

The PRESIDING OFFICER. Without objection, the pending amendment is set aside.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Connecticut [Mr. LIEBERMAN], for himself, Mr. BROWNBACK, Mr. KYL, Mr. GRAHAM, and Mr. COLEMAN, proposes an amendment numbered 2691.

Mr. LIEBERMAN. I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To provide that, of the amount appropriated or otherwise made available for the Economic Support Fund, \$75,000,000 shall be made available for programs of the Bureau of Near Eastern Affairs of the Department of State to support democracy, the rule of law, and governance in Iran)

On page 410, between lines 15 and 16, insert the following:

SUPPORT FOR DEMOCRACY, THE RULE OF LAW, AND GOVERNANCE IN IRAN

SEC. 699B. Of the amount appropriated or otherwise made available by title III for other bilateral economic assistance under the heading "ECONOMIC SUPPORT FUND", \$75,000,000 shall be made available for programs of the Bureau of Near Eastern Affairs of the Department of State to support democracy, the rule of law, and governance in Iran.

Mr. LIEBERMAN. Madam President, this is an amendment I am pleased to offer with Senators BROWNBACK and KYL. It would restore the \$75 million

requested by the administration to support programs of democracy, rule of law, and governance in Iran.

I ask unanimous consent that Senators COLEMAN and GRAHAM be added as original sponsors.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LIEBERMAN. No government today poses a greater threat to the United States, indeed, to the Middle East and probably to the world, than the Islamic Republic of Iran. We are all aware of the belligerent international behavior of the Iranian regime, its efforts to develop nuclear weapons, its use of Islamist terrorist groups such as Hamas, Hezbollah, and the Taliban, to undermine moderate governments across the Middle East, its designation by the United States State Department as the No. 1 state sponsor of terror and, of course, its escalating proxy war against American troops and Iraqi civilians and military in Iraq, where the Iranian Revolutionary Guard has been training, arming, equipping, and directing terrorists who are responsible in turn for the murder of hundreds of American soldiers and the murder of thousands of Iraqi civilians and soldiers.

What may, I fear, be less appreciated is that Iran's extremist terrorist behavior abroad is matched by equally extremist behavior at home. Just as the Iranian regime has been supporting the forces of repression and terror against the people of Lebanon, Palestine, Iraq, and Afghanistan, it is also escalating a campaign of repression and terror against its own citizens, the people of Iran. As the New York Times reported yesterday, the Iranian Government has in recent months "arrested prominent intellectuals, suppressed the Iranian student movement, rolled back social freedoms, purged university faculties, [and] closed newspapers."

This assault on Iranian civil society has been well documented by the most prominent international human rights nongovernmental organizations. Amnesty International, for instance, reports that "in recent months, the Iranian authorities have been carrying out a widespread crackdown on civil society, targeting academics, women's rights activists, students, journalists and labor organizations."

Dissidents and democrats in Iran today are under attack by their own Government. The question before this Congress is whether we are going to stand with them in solidarity or whether we will turn away our heads. This amendment would provide \$75 million in funds, the amount requested by the administration; in fact, announced by Secretary of State Rice. That announcement, I know from sources I have, was broadly heard and appreciated within the Iranian civil society dissident movement. The committee

has recommended one-third of that amount of money. This \$75 million would go to labor activists, women's groups, journalists, human rights advocates, and other members of Iranian civil society. It provides Congress an opportunity to demonstrate that even as we condemn the behavior of the Iranian regime, we stand with the Iranian people, a people with a proud history who truly are, in my opinion, yearning to be free. That freedom is suppressed by the fanatical regime that dominates their lives today.

The alternative path before Congress, if we don't adopt this amendment, would be to cut the administration's request by two-thirds. At that level of funding, existing programs will not only be unable to expand, they will actually be cut back. In other words, at just the moment when the Iranian Government is engaged in an unprecedented rollback of the human rights and political freedoms of the Iranian people, the American Government will be rolling back its own programs to help defend those rights and freedoms. Why would we do this?

The report language of the Appropriations subcommittee, I say respectfully, says that "the Committee supports the goals of promoting democracy in Iran," but "it is particularly concerned that grantees suspected of receiving U.S. assistance have been harassed and arrested by the Government of Iran for their pro-democracy activities."

I ask unanimous consent to be given another 5 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LIEBERMAN. In other words, the argument against this amendment seems to be that we should give less to help dissidents in Iran because our help, in turn, may lead to their harassment by the totalitarian government in Tehran. I respectfully disagree with this logic. I know that we do not give less to democracy advocates in Myanmar or Zimbabwe or Belarus when they are being harassed by the regime, nor do we give less to freedom fighters behind the Iron Curtain in Poland, Czechoslovakia, and Hungary. On the contrary, it is precisely when dissidents are under attack that they need more help from the United States, not less. I am sure my colleagues would agree that if we give less money to these civil society human rights activists in Iran, the Iranian regime will not repress them any less. The repression probably, in fact, will be greater. As to the argument that those who accept this money—and I can say, speaking generally, that the money is given through third parties, international organizations, to the civil society human rights advocates in Iran—that somehow they will be harassed for receiving this money, I believe the just and right thing to do is leave that decision to

those who are fighting for freedom in Iran, for us to be willing to help them if they want that help. The record is clear there.

Since the State Department began making these grants 8 months ago, 90 percent of the fiscal year 2006 funds have been obligated, with the remaining funds expected to be obligated by mid-September. Perhaps there are some Iranian groups that do not want our funding, but it is clear that many others do. The need is great. It is beyond the \$75 million this amendment would provide. That choice should be theirs. Our moral responsibility is to make the money available to these courageous fighters for freedom in Iran, those who want not only more freedom but a better future for themselves and their children.

I want to close by saying that we know from history that dissidents can change history, because history is made not by abstract, inexorable forces but by individual human beings such as Vaclav Havel or Lech Walesa or Andrei Sakharov or Natan Sharansky. It was the bravery of these people that kindled our moral imagination to see the suffering of millions behind the Iron Curtain, and it was their leadership that inspired millions more to cast off their shackles and overthrow a cruel and dictatorial system of Communist government that many thought would endure forever. Like the Communist terrorists of eastern Europe, the leaders of the Islamic Republic of Iran repress their people because they are frightened of them. They know how powerful the dissidents and the democrats in their midst can become. These are the people to whom this money would go. That is the reason my colleagues and I have offered this amendment.

I ask all Members of the Senate to support it, and I thank the Chair.

I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

Mr. LIEBERMAN. I yield the floor.

The PRESIDING OFFICER. The Senator from Iowa is recognized.

#### VISIT TO THE SENATE BY PARLIAMENTARIANS FROM THE REPUBLIC OF SLOVENIA

Mr. HARKIN. Madam President, I take great pride now in asking unanimous consent that the Senate stand in recess for 2 minutes so we may greet five Parliamentarians from the Republic of Slovenia. I take great pride in this. As the occupant of the Chair knows, my mother came from the small village of Suha in Slovenia, was an immigrant to this country. I know the grandfather of the Senator from Minnesota also came from Slovenia. So

for those of us with Slovenian roots, this is a proud moment. In its 16 years of independence, Slovenia has established a stable multiparty democracy, a free press, an independent judiciary, and an excellent human rights record. In 2004, Slovenia joined NATO and became a member of the European Union. In fact, in January of 2008, Slovenia will ascend to the presidency of the European Union.

So we are proud to have five members of the Slovenian Parliament here: Miro Petek, Marijan Pojbcic, Jozef Horvat, Samo Bevk, and Marjan Drogenik.

#### RECESS

Mr. HARKIN. Madam President, I ask unanimous consent that the Senate stand in recess for 2 minutes to greet these fine Parliamentarians.

There being no objection, the Senate, at 4:45 p.m., recessed until 4:47 p.m., and reassembled when called to order by the Presiding Officer (Ms. KLOBUCHAR).

#### DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2008—Continued

The PRESIDING OFFICER. The Senator from Kansas is recognized.

Mr. BROWNBACK. Madam President, I ask unanimous consent to speak on the Lieberman amendment for up to 7 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### AMENDMENT NO. 2691

Mr. BROWNBACK. Madam President, this is the Lieberman-Brownback amendment; and several others are on the amendment as well. I have worked on this issue for some period of time. Over the past 4 years, we have been able to get some funding for democracy-building activity inside of Iran. It has been a difficult project. We have not been able to get much money secured, but it follows a long tradition of successful efforts at targeting regimes that do not support democracy, that undermine democracy, indeed, even support terrorism around the world, by building civil society organizations within that country.

It is very interesting to me you can get a message into Iran, and there is a good possibility, there is an excellent prospect of building civil society organizations inside Iran. You can look at some of the things that have taken place recently where there has been a bus driver strike and the possibility of a labor union movement forming there or even with some of the teacher strikes or some of the student strikes.

You are clearly seeing the people inside Iran are opposed to the regime. We need to work, I believe, with them and

with others to form civil society organizations inside Iran to go at the regime itself, and to undermine the regime itself, of saying: If you are not going to support our civil rights here, we are going to oppose you.

We saw some of these things taking place with some fruit of success inside the Ukraine, where you had a revolution that took place there, where you had a number of civil society organizations that had built up over a period of years, over time, so that when there was a movement of the people where they decided they didn't like that autocratic dictatorship, that autocratic rule that was taking place, there was an underlying group that said: Yes, here is where we should go as a group and as a society.

Plus, I think we have to recognize what Iran is. The Iranian Government is the lead sponsor of terrorism around the world. The Iranian people do not support the Government. They are in direct conflict with the United States now in their support and development and funding of troops, of people being trained in Iran or supplied in Iran to go into Iraq. We can oppose, exterior-wise, the Iranians. We can oppose the regime that way. But one of the key things we can also do is say, internally, there should be a development of a civil society within Iran, an internal support for people there.

The Iranian regime not only threatens us, they directly and violently threaten a key ally of ours in the region in Israel. In addition to the well-publicized extremist rhetoric from President Ahmadinejad, Iran directly funds groups such as Hezbollah and Hamas. Iran directly funds them, which are designed—these groups—to perpetuate violence and thwart efforts for Middle Eastern peace.

Their regime is engaged in a campaign against the United States interests in Iraq, as I have stated. Some in the United States would prefer to ignore Iran's threats to our operations or pretend they do not exist at all. It is increasingly clear Iran's leaders are deliberately and purposely targeting U.S. forces in Iraq. The Iranian regime does not want the United States to succeed in Iraq and is consistently resorting to violence to underscore that threat. I also note we are also learning of the regime's sponsorship of violence inside of Afghanistan as well.

In short, it is not enough to contemplate what might happen if the United States and Iran came to blows. Based on the actions of the regime in Tehran, Iran is already in conflict with the United States.

On our current course, the future is not bright. Iran is moving ever closer to a nuclear capability that will allow it to threaten the security of anyone who opposes its dreams of dominating the Middle East.

This amendment provides for the full \$75 million for democracy programs. It

would take the first step in this direction. We must call the regime to account for its flagrant human rights abuses committed against the Iranian people.

I have worked with a number of Iranian dissidents. I have done talk radio programs that have broadcast into Tehran.

The regime is brutal in opposing its own people. It is a huge sponsor of terrorism, the largest in the world. It is one we should oppose, and this is a key method that needs to be adequately funded—and I think hardly funded very much at \$75 million. But if you cut that down to \$30 million, you are below a target that probably even can be of much effect at all. We clearly need to do this.

Madam President, before I yield the floor, I want to add Senator COLLINS as a cosponsor to this amendment. I ask unanimous consent that Senator COLLINS be added as a cosponsor to this amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWNBACK. Madam President, I ask unanimous consent that Senators MARTINEZ and VITTER be added as cosponsors to both of my amendments I previously spoke about, amendments Nos. 2707 and 2708, related to Mexico City policy and the Kemp-Kasten law.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWNBACK. Thank you very much, Madam President.

I yield the floor.

The PRESIDING OFFICER. The Senator from New Hampshire is recognized.

Mr. GREGG. Madam President, so we can get to the status of things, we now have approximately five amendments that have been offered that we know we are going to have to have votes on. There are a number of amendments which have been submitted, and we are waiting for Members to come down to present those amendments or, in the alternative, to tell us what they want to do with them.

We would like to wrap this bill up tonight, but it is going to be difficult unless we get Members to participate in this process by actually appearing on the floor and telling us how they want to deal with their amendments. However, as to these five amendments that have been offered, I hope we can go to a vote on them fairly soon and at least get the process started.

Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. COBURN. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENTS NOS. 2704, 2705, 2706, AND 2716

Mr. COBURN. Madam President, I call up en bloc amendments Nos. 2704, 2705, 2706, and 2716.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Oklahoma [Mr. COBURN] proposes en bloc amendments numbered 2704, 2705, 2706, and 2716.

Mr. COBURN. Madam President, I ask unanimous consent that the reading of the amendments be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments are as follows:

AMENDMENT NO. 2704

(Purpose: To provide that none of the funds appropriated or otherwise made available by this Act for "Contribution to the International Development Association" may be made available for the World Bank for malaria control or prevention programs)

At the appropriate place, insert the following:

SEC. \_\_\_\_\_. None of the funds appropriated or otherwise made available by this Act for multilateral economic assistance under the heading "CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION" may be made available for the World Bank for malaria control or prevention programs.

AMENDMENT NO. 2705

(Purpose: To provide for the spending of \$106,763,000 on programs that save children's lives, such as the President's Malaria Initiative, rather than lower priority programs, such as the Global Environment Facility, which produce few results and are managed by the United Nations Development Program, which utilizes corrupt procurement practices, operates contrary to United Nations rules, and retaliates against whistleblowers)

On page 410, between lines 15 and 16, insert the following:

SAVING CHILDREN'S LIVES

SEC. 699B. (a) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading "GLOBAL HEALTH PROGRAMS" and available for child survival and maternal health is hereby increased by \$76,763,000.

(b) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading "GLOBAL HEALTH PROGRAMS" for other infectious diseases and available for the President's Malaria Initiative is hereby increased by \$30,000,000.

(c) The amount appropriated or otherwise made available by title V under the heading "GLOBAL ENVIRONMENT FACILITY" is hereby reduced by \$106,763,000.

AMENDMENT NO. 2706

(Purpose: To ensure full public transparency and fiscal accountability at the Global Fund to Fight HIV/AIDS, Tuberculosis and Malaria)

On page 311, strike lines 20 through 22 and insert the following:

(6) has adopted and is implementing a policy to publish on a publicly available web site all program reviews, program evaluations, internally and externally commissioned audits, and inspector general reports

and findings, not later than 7 days after they are received by the Global Fund Secretariat, except that such information as determined necessary by the Inspector General to protect the identity of whistleblowers or other informants to investigations and reports of the Inspector General, or proprietary information, may be redacted from such documents; and

## AMENDMENT NO. 2716

(Purpose: To provide for the spending of \$106,763,000 on programs that save children's lives, such as the President's Malaria Initiative, rather than lower priority programs, such as the Global Environment Facility, which produce few results and are managed by the United Nations Development Program, which utilizes corrupt procurement practices, operates contrary to United Nations rules, and retaliates against whistleblowers)

On page 410, between lines 15 and 16, insert the following:

## SAVING CHILDREN'S LIVES

SEC. 699B. (a) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading "GLOBAL HEALTH PROGRAMS" and available for child survival and maternal health is hereby increased by \$48,763,000.

(b) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading "GLOBAL HEALTH PROGRAMS" for other infectious diseases and available for the President's Malaria Initiative is hereby increased by \$30,000,000.

(c) The amount appropriated or otherwise made available by title V under the heading "GLOBAL ENVIRONMENT FACILITY" is hereby reduced by \$106,763,000.

Mr. COBURN. Madam President, I have three amendments that I will discuss in a group, and I believe one of them will be accepted by the majority and ranking member, and that is an amendment creating transparency at the World Bank on the malaria program. I will spend a very short time talking about that.

What we know is we have seen in the last 2½ years a tremendous change—much of it thanks to the chairman of this committee in terms of transparency and in working with us on the malaria program—but we have seen a change from using the wrong medicines, the wrong techniques, and the wrong prevention techniques. We have 2 million people a year in Africa die from a preventable, curable, treatable disease.

Not long after I came to the Senate, myself along with NORM COLEMAN and other people who have done great work—and Senator BROWNBACK as well—on malaria, as well as the chairman, what we saw was an ineffective program. The President had a malaria initiative—PMI—and it was set out and peer-reviewed—scientific data to approach this disease from both prevention and treatment. What we saw at the World Bank was a failed \$500 million program and an attempt at another program for which there is no transparency. But the reports from the scientific literature *Lancet*, the great-

est medical periodical from the British, had a devastating article outlining the fact that the World Bank continues to use drugs that don't treat, drugs that have resistance, it does not do preventive indoor spraying, does not distribute on a free basis bed netting—the three significant, consistent ways in which we treat African malaria, as well as the way we treat it throughout the rest of the world.

So I want to thank them in advance for doing that. This simply says that the World Bank has to be transparent with what they are doing on malaria.

What we know is the World Health Organization has also changed significantly. We are going to see hundreds of millions of people's lives markedly changed through an appropriate drug treatment prevention strategy for malaria. Of those 2 million people who die every year, 500 million of them are 5 years of age and under—I mean 500,000. Five hundred thousand are pregnant women. There are another 500,000 children who are permanently brain damaged from malaria. If we are going to help in foreign aid, then it ought to be effective foreign aid. So I thank the chairman and ranking member for their consideration on that.

The next amendment I would like to bring up talks about having some transparency with the \$5.3 billion we send to the United Nations every year. This body, as well as the House, unanimously passed transparency and accountability for our own Government and our own agencies. We are going to see this next January where everything in this country where the taxpayers' money is spent is going to be online and available for taxpayers, peer-reviewed looks, watchdog groups, as well as the press to see how we are spending money.

What this amendment does is it ensures that the U.S. contribution to the United Nations is not being wasted to fraud, which we have seen multiple times at the United Nations—waste, abuse, corruption, which we have seen and which has been documented—by maximizing the public transparency of all U.N. spending or our contribution thereof. This amendment says that the Secretary of State certify publicly that the United Nations is publicly transparent about its spending this year, before any of the money we are going to send to the United Nations next year is sent. The basic transparency required by this amendment would include a posting on a publicly available Web site of copies of all contracts, grants, program reviews, audits, budgets, and progress reports relating to fiscal year 2007.

There are a lot of reasons the U.N. should be accountable and transparent, the first of which—and I won't go into a lot of details—is the Oil for Food Program where \$10 billion was mismanaged, stolen, and fraudulently used

in a way that was totally unaccountable, to the detriment of the people of Iraq. As of this time, there have been eight guilty pleas, two guilty verdicts, two agreements of forfeiture judgments, and nine pending cases. There are also fugitives from the corruption of that.

The U.N. to this day refuses to fully and publicly release the Oil for Food Program's contracts and financial documents. Some people will say: Well, you can't force this on the U.N.

(Mrs. BOXER assumed the Chair.)

Mr. COBURN. There is not an accountability that we can require.

We are the largest contributor to the United Nations. We have a requirement and a responsibility to the people of this country to make sure that money is well spent. The easiest way to make sure money is well spent and properly spent is for it to be transparent and available to the people who are making these contributions.

The second reason we should be concerned about how the U.N. spends money is procurement fraud. Last year, former U.S. Ambassador to the U.N. John Bolton testified to the Federal Financial Management Subcommittee that of the \$1 billion in U.N. peacekeeping contracts that were audited—they didn't audit all of them but just the first \$1 billion that they audited—a third was found to be lost to waste and fraud and corruption. The U.N. refused to release this audit, even to Secretary Bolton, our representative at the U.N.; however, he was able to secure a leaked copy of it. What that \$1 billion represents in terms of waste, fraud, and abuse is our entire contribution to peacekeeping. For all the money we pay for worldwide peacekeeping through the U.N., what we can extrapolate from this audit is that our entire contribution was wasted.

There is an even more worrisome program at the U.N. called the United Nations Development Program. What we know over the last 10 years is that over \$100 million has been funneled inappropriately, fraudulently, and without any oversight to North Korea for things which it should not have gone. Ten million dollars, at least, was transferred in cash directly to the leaders of the North Korean regime. We know some of that cash was used to purchase homes in Europe and Canada. The Chicago Tribune reported there was evidence that they deposited cash into the same account that North Korea used to buy ballistic missiles. The United Nations Development Program refuses to allow our own investigators from our own Government to audit and review its financial information. It refuses, despite the United States sitting on the UNDP Executive Board and being the largest contributor to the UNDP budget.

Basic transparency—the idea that we give money and they spend money to

accomplish good in the world—can only be effective if we know where the money is spent and how it is spent. The idea to have the U.N. transparent will protect against future scandals.

One of the things that bothers me the most about this and our contribution is the fact that the U.N. refuses to be transparent with the money we give them. Every domestic agency, every government program in this country is required to provide this body detailed financial information, program reviews, audits, and budgets. According to OMB, we spend an excessive \$5.3 billion of the taxpayers' money on the United Nations, but despite repeated requests by Ambassador Bolton, by congressional committees, by oversight committees, by committees on investigation, the U.N. refuses to make available information as to how it spends its money, make its audits available, program reviews available, or any other financial data available to the Congress or the world at large or the public in this country.

The only way we have been able to find out what we have been able to find out is that documents have been leaked. This amendment matters. The reason it matters is that every dollar lost to U.N. corruption is one less dollar that can save the life of an African child, one more dollar that could efficiently prevent violence around the world. Just in what we know on UNDP waste and fraud last year, 20,000 lives could have been saved in Africa from HIV. Or take the country of Uganda, plagued by civil war, and epidemics, and other things; according to the World Bank, their whole GDP was less than what we have wasted.

Think about the impact we could have. Some will say the U.N. has a procurement Web site where information on all contracts that are granted is posted. They didn't have that until 2½ years ago when we started pushing. It only shows a very small percentage of moneys. It is not thorough or comprehensive. It is controlled by the U.N. Secretariat and not all the other agencies under the U.N. So we don't get a look at how our money is spent at the U.N.

This is an amendment that has real teeth. This says what is good for our country in terms of how we spend our money, making it publicly available and transparent to hold us accountable, ought to apply to the U.N.

Madam President, I will talk for a moment about amendment No. 2716. This is a straightforward amendment that moves money around in this appropriations bill. I think we can make a great case for why we ought to do it. What this amendment does is divide and take away money from the global environment facility, which is run by the World Bank but managed by the United Nations, which has been found to be totally failing in both what it is

trying to accomplish and also measuring the results of what it accomplishes. We redirect that money into the President's malaria initiative—\$30 million—to bring it up to what they requested. It is a highly successful program that is done right. It is one of our best foreign programs. It has metrics, measurements, accountability, and results-based, oriented goals that can be measured and quantified. It takes and puts the remainder of that money, \$76.67 million, into other lifesaving programs in the child survival and maternal health programs, and the global environment facilities, an account, as I said, housed at the World Bank, administered by the UNDP, for which grants and contracts are awarded for the purpose of addressing or preventing harm caused by manmade climate change.

The Office of Management and Budget has audited or looked at this, and there are no results they can demonstrate; there is no direction in terms of the grants or no evaluation of the grants. They said it is failing to prevent any environmental damage, based on what they have seen. It hasn't mitigated any that are already there. It agreed with the United States in 2002 to implement performance guidelines. It agreed to those. Yet it has done nothing in the last 5 years to meet the required agreement with our Government. It doesn't allocate its funds based on performance or environmental benefit. In other words, there is no relationship between getting the result and the money that was spent. It lacks any significant anticorruption guidelines. We know it is there as well. Yet they refuse to agree to these things our Government has asked for. It is another mismanaged program by the UNDP.

What does the effect of moving this money to other areas mean? What we know is that, with the President's malaria initiative, we are fast on our way to solving this dread disease in Africa, this preventable disease in Africa. We are gearing up the focus countries with a plan to expand that. By not funding this at the expected level, or the level that was requested, it means two or three more countries are not going to have the right drugs for malaria. They are not going to have the residual training. They are not going to have the trained staff with which to do that properly. We are not going to have long-term bed netting available for all these families, which is more important. Two million people in Africa are dying from malaria or an ineffective program that is not accomplishing its goals even though it has a great name?

This amendment simply moves the money around to a way in which we help children, help refugees, and we help fight the battle against malaria in Africa. I hoped the President's malaria initiative would have been fully funded. This will fund it and allow us to ex-

pand the most successful foreign aid program we have, in terms of fighting disease. I hope we have consideration of that amendment. I will ask for a vote if it is not going to be accepted by the chairman and ranking member.

Mr. LEAHY. Will the Senator yield?

Mr. COBURN. Yes.

Mr. LEAHY. Mr. President, I ask unanimous consent that at 5:45 p.m. today, whatever is pending be set aside and the Senate proceed to vote in relation to the following amendments in the order listed, with no second-degree amendments in order to the amendments prior to the vote; that prior to each vote there be 2 minutes of debate equally divided and controlled in the usual form; that after the first vote in sequence, the other votes, if they require a rollcall, be limited to 10 minutes each: the Ensign amendment No. 2700, Lieberman amendment No. 2691, Brownback amendment No. 2707, Boxer amendment No. 2719, and the Brownback amendment No. 2708.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. LEAHY. Mr. President, I thank the Senator from Oklahoma, and I yield the floor.

The PRESIDING OFFICER (Mr. WHITEHOUSE). The Senator from Oklahoma is recognized.

Mr. COBURN. Mr. President, the next amendment I want to spend some time on has been in the news of late. The Global Fund initiative has been a very important tool in terms of fighting HIV, TB, and malaria, which are the three significant diseases around the world that are limiting progress, health, life, and sustainability for many people throughout the world.

What this amendment does is eliminate the secrecy of the operation of that group. I am not highly critical of discretionary spending to accomplish a goal, but I am highly critical of not having transparency on where money goes. We can do that in a way that protects whistleblowers and in a way that satisfies the American public that if we are going to send their money overseas, we know exactly what it is spent on and how it is spent.

This is a very simple amendment. It conditions 20 percent of our contributions to the Global Fund, which is significant, on certification by the Secretary of State that the Global Fund has made all the financial and programmatic documents available to the public on a Web site. That says if you are going to spend \$100 million on a drug, put it on a Web site and say whether you competitively bid it, and here is what we paid for it. If you paid a consultant, say here is how much we paid them for it. It is the American taxpayers' money.

I think it is significant that the total amount of money contributed to date for the Global Fund, which I support,

has been \$2.9 billion. If we follow both what the committee or the Senate happened to do, we are going to have that above \$6 billion at the end of next year; \$6 billion is a significant amount of money. What the global fund says is they have an Inspector General and that we don't need this. The problem is that Inspector General reports are good only if the people who have decision-making capability on the funding get to see those reports. The board at the Global Fund doesn't even get to see the reports. As a matter of fact, the IG of the Global Fund recently retired over the controversy of his IG report that was very critical of the management of the Global Fund.

The answer to accountability is transparency in what we do. This is a straightforward amendment that conditions only 20 percent of the money—less than the increase of what we will be funding with the Global Fund—by saying you have to become transparent, you have to become accountable, and it has to be accessible. It is simple. We will get better value for the dollars we contribute to the Global Fund if, in fact, we adopt this amendment.

The other thing that will happen is more people will have lifesaving treatments or preventive strategies applied to them if we have transparency and accountability.

All of the amendments we have talked about today are essentially about transparency. It is about if we are going to send American money into foreign places through independent agencies, separate from our own Government, we ought to know how that money is spent. It is straightforward. All of us would do the same thing as we give our money—we look at church budgets and we look at nonprofits' budgets when we contribute to them, and we find out how they are spending their money. We have independent reporting in this country on nonprofits on how they spend money and how much percentage on overhead and whether they waste money. So all these amendments are about accountability—accountability through transparency. I admit they have some teeth. But we are not going to be accountable for the American taxpayers' dollars unless we apply enough pressure to get transparency so we know where the American taxpayers' dollars are going.

I also want to submit for the Record a copy of a whistleblower conversation at UNDP, associated with one of the other amendments. I ask unanimous consent that it be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

To: Mr. Robert Benson, Chief, Ethics Office, United Nations.

From: Mr. Mathieu Credo Koumoin, Ph.D.

Re: request for ethics review of my dismissal through whistle blowing retaliation review and protection from retaliation.

Date: September 4, 2007.

I am a former UNDP staff member (dismissed as of December 31st, 2006) with a case pending before the Joint Appeals Board (JAB acceptance letter dated February 15th, 2007). Prior to my joining UNDP/GEF on a leave of absence from the African Development Bank where I served for 3 years as a Senior Public Utilities Economist, I was an Energy Economist with the World Bank in Washington, DC for 6 years. As of December 31st, 2007 when I was dismissed and including my academic/teaching and Research experience as a Mellon Research Fellow from the University of Pennsylvania, (Philadelphia, Pennsylvania, USA) I have 16 years of International Development experience from the World Bank, the AfDB and UNDP-GEF combined.

Following my initial success within UNDP 09GEF and to avoid a perception of conflict of interest, I was encouraged by UNDP to resign my position with the AfDB in December 2005 only to be announced on March 23rd, 2006 that my contract would not be renewed when it expires in June 30th, 2006 on performance grounds. This, despite the fact that: (i) the performance review which had barely started was not complete; (ii) I received very satisfactory reviews on my performance at mid-term based on both the volume and the substantive quality of my projects (see attachment); (iii) I was warmly congratulated by my line supervisor and even promised a promotion to D1 if the Program Executive Coordination would sign off (see attachment); (iv) received strong endorsement from GEFSEC Secretariat on all of my Project submissions to GEF Council which captured 85% of the entire Climate Change market niche in Sub-Saharan Africa; ahead of all other competing GEF Implementing Agencies; and (v) received a formal written promise of being kept on board by the Executive Coordinator around mid-term review prior to the strong procurement battles and pressures (see attachment).

The totality of the above set of circumstances led me to resign my position with the AfDB in December 2005 to ensure that my effectiveness within UNDP-GEF would not be undercut by the sizable co-financing expected from the AfDB; particularly as my line supervisor—subsequently—formally apologized to me for pressing me beyond the breaking point on the contract procurement and funds re-direction issues in November 2005.

I have attached to this request for review prima-facie evidence supporting that I was under tremendous pressure from my line Management to re-direct funds and carry out sole-source contracting to UNIDO (based in Vienna), and IEPF (Francophone Institute of Energy and Environment based in Quebec-Canada), and tried to bring these problems to the attention of higher officials (see attachment). It is important to note that, in my best professional judgment, the activities requested by my line Management violated basic rules of UN/UNDP procurement with respect to transparency, competition and accountability, as the African countries for which the funds were intended in the first place were being left in the dark, and the project documents approved by GEF Council were quite clear along with the initial project concept review sheet from GEFSEC which ruled that IEPF was not eligible to

execute or implement the GEF African Microhydro Project on behalf of beneficiary African countries. As vividly illustrated in the enclosed annexes, my resistance to the above pressure is thoroughly documented along with my Supervisor's insistence and ultimate apologies (see attachment) only when he decided to fire me in retaliation for my stubborn rejection of a sole sourcing scheme to award IEPF together with UNIDO UNDP contracts from my Regional African Microhydro project. The sole sourcing scheme being forced upon me by my supervisors at the expense of Africa-based regional economic commissions as clearly stipulated in the GEF Council approved project documents was the only bone of contention with my Management. For my whistle blowing efforts and because I had the courage to bring these issues to the attention of the Administrator and other higher up officials, I was fired without due process and have been unable to find work; in part as a direct result of damaging references from UNDP and in part as a result of the on-going legal process.

On the basis of the above along with the pieces of evidence attached, in absence of an Ethics Office within the UNDP, and of a functional whistleblower policy as well as independent internal control and oversight mechanisms, I believe that I deserve to have my case reviewed by the United Nations Ethics Office, which is the only one mechanisms established and recognized by UN Member States, equipped to provide internal administrative review and protection from retaliation and I am so requesting.

I look forward to your kind attention and consideration. Should you require further information you can contact me directly or my legal counsel.

Mr. COBURN. This outlines the fact that in the Global Fund, UNDP has true corruption in terms of directing how the money is spent to their friends, not the people who can actually do the work or not those who are best suited for the work, but rather at the whim of a friend of somebody working at UNDP. It is very revealing.

What is even more revealing is that UNDP refused to accept a U.N. ethics office and so, therefore, the whistleblower at UNDP doesn't even have the protections of other people at the United Nations. So we have an individual who was doing a great job, but because he reported and refused to send money to somebody not capable of doing a job, not capable of performing with a good portion of our taxpayers' money, he gets fired. That is the kind of transparency we need to have at the UNDP and at the Global Fund.

It is my hope the Members of this body will seriously consider that we ought to be applying the same standards to where we send money outside of our Government that we are now applying to our Government. It is my hope that I will have the consideration of the ranking member and the chairman in supporting these amendments.

AMENDMENT NO. 2705 WITHDRAWN

AMENDMENT NO. 2773

I ask unanimous consent to withdraw amendment No. 2705 and call up amendment No. 2773. Amendment No. 2705 is one of the en bloc amendments and it

is the wrong number. I wish to replace it with amendment No. 2773.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report.

The legislative clerk read as follows:

The Senator from Oklahoma [Mr. COBURN] proposes an amendment numbered 2773.

Mr. COBURN. Mr. President, I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To ensure that the United States contribution to the United Nations is not being lost to waste, fraud, abuse or corruption by maximizing the public transparency of all United Nations spending)

On page 410, between lines 15 and 16, insert the following:

TRANSPARENCY AND ACCOUNTABILITY OF THE UNITED NATIONS

SEC. 699B. (a) Notwithstanding any other provision of this Act, none of the funds appropriated or otherwise made available by this Act may be used by the Department of State as a contribution to the United Nations or any subsidiary body of the United Nations, including any organization that is authorized to use the United Nations logo, until the Secretary of State certifies that the United Nations, such subsidiary body of the United Nations, or such organization, as the case may be, is fully and publicly transparent about all of its spending, including for procurement purposes, that occurred during fiscal year 2007, including the posting on a publicly available web site of—

(1) copies of all contracts, grants, subcontracts, and subgrants awarded or utilized during fiscal year 2007;

(2) copies of all program reviews, audits, budgets, and project progress reports relating to fiscal year 2007; and

(3) any other financial information deemed necessary by the Secretary.

(b) The documents required to be made available under subsection (a) shall be in unredacted form, except that such information as determined necessary by the Secretary to protect the identity of whistleblowers or other informants to investigations and reports and proprietary information may be redacted.

Mr. GREGG. Mr. President, we are going to begin voting in about 15 minutes. The Senator from Oklahoma has offered a series of amendments. I happen to be in great sympathy with the basic thrust of these amendments. They are basically trying to make these programs which address disease more efficiently delivered and have better oversight with more transparency. They are legitimate proposals.

I hope as we participate in this voting sequence we can work with the Senator and come to an agreement on most of these amendments because I do believe the thrust of them is the correct direction to go, which is to demand transparency and to make sure the money we are spending gets where it is supposed to go and make sure, especially in the area of the malaria and HIV battles which we have in Africa,

that we are using these funds efficiently and that the right medicines are being delivered.

I appreciate the Senator's proposals. Hopefully, as we proceed with these amendments—I know the chairman feels this way and I certainly feel this way. I believe we should wrap this bill up tonight. We can wrap it up tonight if Members will tell us how they want to handle their amendments. We are ready to vote on them. If they want to vote on them, we will vote on them. We do need to get some Members to come forward. They have offered their amendments, filed their amendments, and they should tell us specifically how they want to handle those amendments so we can complete the process of passing this legislation, which is important and should be moved forward.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. ENSIGN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 2700

Under the previous order, there will now be 2 minutes of debate equally divided prior to a vote in relation to amendment No. 2700 offered by the Senator from Nevada.

The Senator from Nevada.

AMENDMENT NO. 2700

Mr. ENSIGN. Mr. President, this amendment is very simple. Instead of raising the percentage of money that the United States pays for U.N. peacekeeping from 25 percent, the current level the last couple of years, to 27.1 percent, my amendment would strike that and keep it at 25 percent.

We have read about the atrocities U.N. peacekeepers have committed across the world. There are many reforms the United Nations needs to do. When the Democrats were in control, with President Clinton, they lowered it from 31 percent to 25 percent as the percentage we would pay. I actually believe it should be lower, but it should not be raised from 25 percent to 27.1 percent.

We should continue to put pressure on the United Nations to do the desperately needed reforms at the United Nations and not send the precious tax dollars the American taxpayers send to us to be wasted at the United Nations.

Mr. President, I yield the floor.

Mr. LEAHY. Mr. President, both Senator GREGG and I will oppose this amendment. In doing so, we are supporting President Bush's number on these dues. The fact is, we can't ask the U.N. to carry out peacekeeping missions unless we pay our dues.

For example, this Congress pushed very hard to have the U.N. do a peace-

keeping mission in Darfur just last month. After we pushed for that, they agreed to it. Now we have to do what our own Ambassador says, what President Bush has said, and what the Secretary of State has said: We have to pay our share of peacekeeping operations.

I would hope Senators will join with the distinguished ranking member and myself and oppose this amendment by voting no.

Mr. President, have the yeas and nays been ordered?

The PRESIDING OFFICER. The yeas and nays have been ordered.

Mr. LEAHY. I am voting no and actually supporting the administration on this position.

The PRESIDING OFFICER. All time has now expired. The question is on agreeing to amendment No. 2700.

The clerk will call the roll.

The bill clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Connecticut (Mr. DODD), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA), are necessarily absent.

I further announce that, if present and voting, the Senator from Delaware (Mr. BIDEN) would vote "nay."

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 30, nays 63, as follows:

[Rollcall Vote No. 317 Leg.]

YEAS—30

Allard	Crapo	Isakson
Barrasso	DeMint	Kyl
Bennett	Dole	Lott
Bond	Ensign	Murkowski
Brownback	Enzi	Nelson (NE)
Bunning	Graham	Roberts
Burr	Grassley	Sessions
Chambliss	Hatch	Shelby
Coburn	Hutchison	Thune
Cornyn	Inhofe	Vitter

NAYS—63

Akaka	Feinstein	Murray
Alexander	Gregg	Nelson (FL)
Baucus	Hagel	Pryor
Bayh	Harkin	Reed
Bingaman	Inouye	Reid
Boxer	Johnson	Rockefeller
Brown	Kennedy	Salazar
Byrd	Kerry	Sanders
Cantwell	Klobuchar	Schumer
Cardin	Kohl	Smith
Carper	Landrieu	Snowe
Casey	Lautenberg	Specter
Cochran	Leahy	Stabenow
Coleman	Levin	Stevens
Collins	Lieberman	Sununu
Conrad	Lugar	Tester
Corker	Martinez	Voinovich
Domenici	McCaskill	Warner
Dorgan	McConnell	Webb
Durbin	Menendez	Whitehouse
Feingold	Mikulski	Wyden

NOT VOTING—7

Biden	Dodd	Obama
Clinton	Lincoln	
Craig	McCain	

The amendment (No. 2700) was rejected.

Mr. LEAHY. Mr. President, I move to reconsider the vote.

Mr. CARDIN. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2691

Mr. LEAHY. I ask unanimous consent that the yeas and nays be vitiated on the next amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. And the amendment be accepted.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 2691) was agreed to.

AMENDMENT NO. 2707

Mr. LEAHY. I think the next amendment is 2707.

The PRESIDING OFFICER. Under the previous order, there will now be 2 minutes of debate equally divided prior to a vote in relation No. 2707, offered by the Senator from Kansas.

Mr. GREGG. Can we have order, please.

The PRESIDING OFFICER. The Senate will be in order.

The Senator from Kansas is recognized.

Mr. BROWNBACK. Mr. President, this amendment simply reinstates the Kemp-Kasten language that has been part of U.S. policy for 25 years. I will read the amendment:

... none of the funds made available in this Act nor any unobligated balances from prior appropriations may be made available to any organization or program which, as determined by the President, supports, or participates in the management of, a program of coercive abortion or involuntary sterilization.

All we are saying with this amendment is no U.S. funds for coercive abortion or forced, involuntary sterilization. I hope everybody in the body would be opposed to forced abortion, whether you are pro-life or pro-choice, and opposed to involuntary sterilization. These are things which have no place in U.S. policy and funding by U.S. Government agencies. If this is part of the bill, the bill will be vetoed, and it is bad policy and it is a bad idea and it is morally reprehensible.

I hope all my colleagues will vote for amendment No. 2707 and oppose forced abortion and forced sterilization.

I yield the floor.

The PRESIDING OFFICER (Mr. NELSON of Florida). The Senator from Vermont is recognized.

Mr. LEAHY. Mr. President, no one, no one supports forced abortion or forced sterilization. Let's be honest about that. What this is, there is a pro-

vision in the U.S. law called the Kemp-Kasten amendment. It is designed to ensure that U.S. Government funds do not go to organizations engaged in coercive abortion or involuntary sterilization. We all support that. But the law has been construed differently by the White House to deny funds to the UNFPA because it is a program in China. The irony is they are trying to give alternatives to abortion. They are trying to give alternatives to forced sterilization. If we agree to this amendment, then what we are saying is we will turn our backs on the most populous nation on Earth, a country that is rapidly becoming the largest contributor to global warming, and we will not support a program that will give them alternatives to abortion and forced sterilization.

I oppose the amendment.

The PRESIDING OFFICER. The question is on agreeing to amendment No. 2707.

Mr. BROWNBACK. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second? There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Connecticut (Mr. DODD), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA), are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 48, nays 45, as follows:

[Rollcall Vote No. 318 Leg.]

YEAS—48

Alexander	Crapo	Lott
Allard	DeMint	Lugar
Barrasso	Dole	Martinez
Bennett	Domenici	McConnell
Bond	Ensign	Murkowski
Brownback	Enzi	Nelson (NE)
Bunning	Graham	Roberts
Burr	Grassley	Sessions
Casey	Gregg	Shelby
Chambliss	Hagel	Smith
Coburn	Hatch	Stevens
Cochran	Hutchison	Sununu
Coleman	Inhofe	Thune
Conrad	Isakson	Vitter
Corker	Kyl	Voinovich
Cornyn	Landrieu	Warner

NAYS—45

Akaka	Dorgan	Lautenberg
Baucus	Durbin	Leahy
Bayh	Feingold	Levin
Bingaman	Feinstein	Lieberman
Boxer	Harkin	McCaskill
Brown	Inouye	Menendez
Byrd	Johnson	Mikulski
Cantwell	Kennedy	Murray
Cardin	Kerry	Nelson (FL)
Carper	Klobuchar	Pryor
Collins	Kohl	Reed

Reid	Schumer	Tester
Rockefeller	Snowe	Webb
Salazar	Specter	Whitehouse
Sanders	Stabenow	Wyden

NOT VOTING—7

Biden	Dodd	Obama
Clinton	Lincoln	
Craig	McCain	

The amendment (No. 2707) was agreed to.

Mr. BROWNBACK. Mr. President, I move to reconsider the vote and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2719

The PRESIDING OFFICER. Under the previous order, there will now be 2 minutes of debate equally divided prior to a vote in relation to Amendment No. 2719 offered by the Senator from California.

The Senator from California is recognized.

Mrs. BOXER. Mr. President, I offer this amendment on behalf of myself and Senator SNOWE. I ask for the attention of colleagues because women's lives are on the line. The Senate has twice passed this amendment which overturns the Global Gag Rule, otherwise known as the Mexico City policy.

Colleagues, I wish to tell you a story, a compelling story of what happened in Nepal in 2001. A little 13-year-old girl was raped in Nepal by her uncle. A family member took her for an abortion.

Under the laws of Nepal, they sentenced that little girl to 20 long years in jail. Because a family planning agency helped her and because that family planning agency in Nepal, an NGO, spoke out on behalf of changing the laws that put a little girl in jail and let the uncle free, America withheld its funds. That is shameful. It is wrong. Please help me overturn this Mexico City global gag rule.

The PRESIDING OFFICER. Who yields time?

The Senator from Kansas.

Mr. BROWNBACK. Mr. President, if the Senator from California is accurate on what she stated—and I don't have any doubt she is—why don't we fund groups that support groups that are for women's rights but not ones that support abortion. The Mexico City language—and it has done this since Ronald Reagan was President—said: We will not use U.S. taxpayer funding to fund abortions overseas. We won't support groups that fund abortions overseas. You can be pro-choice and say: I think that makes sense, because I don't think we should use taxpayer funding to support abortion or to promote abortion policies overseas. We should let them decide this deeply moral subject that is a very difficult subject in our country, let alone in places around the world. I urge my colleagues to vote against the Boxer amendment. We don't need to do this. I

respect the Senator from California, but I believe there are better places for us to use taxpayer funding than to fund abortions or groups that are promoting abortion overseas. It is a tough enough issue here. I urge Members to vote no.

The PRESIDING OFFICER. The question is on agreeing to amendment No. 2719.

Mrs. BOXER. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessary absent.

I further announce that, if present and voting, the Senator from Delaware (Mr. BIDEN) would vote "yea."

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 53, nays 41, as follows:

[Rollcall Vote No. 319 Leg.]

YEAS—53

Akaka	Harkin	Pryor
Baucus	Inouye	Reed
Bayh	Johnson	Reid
Bingaman	Kennedy	Rockefeller
Boxer	Kerry	Salazar
Brown	Klobuchar	Sanders
Byrd	Kohl	Schumer
Cantwell	Landrieu	Smith
Cardin	Lautenberg	Snowe
Carper	Leahy	Specter
Casey	Levin	Stabenow
Collins	Lieberman	Stevens
Conrad	McCaskill	Tester
Dodd	Menendez	Warner
Dorgan	Mikulski	Webb
Durbin	Murkowski	Whitehouse
Feingold	Murray	Wyden
Feinstein	Nelson (FL)	

NAYS—41

Alexander	Crapo	Kyl
Allard	DeMint	Lott
Barrasso	Dole	Lugar
Bennett	Domenici	Martinez
Bond	Ensign	McConnell
Brownback	Enzi	Nelson (NE)
Bunning	Graham	Roberts
Burr	Grassley	Sessions
Chambliss	Gregg	Shelby
Coburn	Hagel	Sununu
Cochran	Hatch	Thune
Coleman	Hutchison	Vitter
Corker	Inhofe	Voinovich
Cornyn	Isakson	

NOT VOTING—6

Biden	Craig	McCain
Clinton	Lincoln	Obama

The amendment (No. 2719) was agreed to.

Mr. REID. Mr. President, I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The majority leader is recognized.

Mr. REID. Thank you, Mr. President. We have had a very productive day. We have two of our finest managers on this legislation, Senator LEAHY and the Senator from New Hampshire, JUDD GREGG. I always get the names turned around. It should be "Gregg Judd." Anyway, the end is in sight.

We have a number of amendments that are still pending. We have a number of amendments offered by one Republican Senator. We will accept those amendments. The problem if he demands votes on these amendments and we have other amendments that come forward—I would hope there would be some consideration given to that.

We are at a point now where we have had a number of Senators who have been looking over in detail the managers' package. We should be able to complete this bill very quickly. The point I am making is, we are going to finish this bill tonight whether there are four votes or however many votes it takes. I would hope we could do this. We have been meeting with Senator KENNEDY and Senator ENZI to see if we can work something out on reconciliation. That should be able to be completed likely not tonight, but I think we could do it sometime early in the morning. But we are going to finish this appropriations bill tonight.

I have had this conversation with the distinguished Republican leader. He knew I was going to make this brief statement. So I would hope everyone would understand where we are. We have had a very productive few days. This would be a good way to end the week. I look forward to completing this legislation as soon as possible tonight.

AMENDMENT NO. 2708

The PRESIDING OFFICER. Under the previous order, there will now be 2 minutes for debate equally divided prior to a vote in relation to amendment No. 2708, offered by the Senator from Kansas.

The Senator from Kansas is recognized.

Mr. BROWNBACK. Mr. President, this is a simple amendment. It reinstates what U.S. policy has been since 1984. It was repealed under the Clinton administration and then brought back in, and it is simply that the United States would not fund abortions or groups that promote abortions overseas.

I wish to make one quick note to individuals. There is a new term that has entered into the lexicon, and it is called "gendercide." It is in countries where abortion is being forced and promoted, where they are now having male-female ratios where the girls are being killed in utero because they are girls. It is called "gendercide." I do not think it is a policy or something we should be any part of.

This amendment simply reinstates U.S. policy that we will not be involved

in countries promoting abortion policies or promoting abortion with our taxpayer dollars. I ask my colleagues to vote aye on this amendment.

The PRESIDING OFFICER. Who yields time?

The Senator from California.

Mrs. BOXER. Mr. President, colleagues, if you voted to repeal the global gag rule, then the obvious way to vote on this amendment is no.

What the Senator is trying to do is to strip a very simple thing out of the bill, which says that we are not going to deny contraceptives to family planning groups simply because they do not toe the line with the global gag rule. If you voted with us to do away with the global gag rule, you certainly would vote to do away with this amendment.

Why would we deny contraception to families who need it desperately? It would be a terrible vote to vote aye on this amendment because you are consigning a lot of women to abortion, and we do not want to do that. We want to get them contraception. So if you believe in family planning, this is a very clear "no" vote on the Brownback amendment.

I thank my colleagues very much.

Mr. LEAHY. Mr. President, I want to commend Senator BOXER for her leadership on this issue of such importance to the health of the world's poorest women.

On his first day in office in January 2001, President Bush, by executive order, with no prior consultation with Congress, reinstated the controversial Mexico City policy on international family planning. The President explained his decision with these words:

It is my conviction that taxpayer funds should not be used to pay for abortions or advocate or actively promote abortion, either here or abroad. It is therefore my belief that the Mexico City policy should be restored.

If U.S. law did, in fact, permit taxpayer funds to be used to pay for or promote abortions overseas, then the President might have had a point. But our law does not allow that. Our law explicitly prohibits any U.S. funds from being used for abortion or to promote abortion.

That is the settled law of the United States. It was passed by the Congress and signed into law by President Clinton. It is something we have all supported. In fact, it has been the law for as long as I can remember, even during past administrations. It is already against the law to use taxpayer funds for purposes related to abortion. Somebody should have told that to President Bush.

In fact, the Mexico City policy, which he reinstated and has maintained ever since, goes much, much further. Many have called it a "global gag rule." It prohibits taxpayer funds from being used to support private family planning organizations, if they use even one dollar of their own private funds—

not taxpayer funds, but private funds—to provide advice, counseling, and information about abortions, and to advocate for safe abortion practices in countries where tens of thousands of women suffer injuries or die from complications from unsafe abortions.

If we tried to impose the Mexico City policy on any family planning organization within our borders, it would violate the first amendment. But we impose it on those same organizations when they work overseas beyond the reach of our Constitution.

Proponents of the Mexico City policy say that it will reduce the number of abortions. There is not a shred of evidence to support that illogical argument. The reality is the opposite. The International Planned Parenthood Federation, which is cut off from U.S. Government support because of this policy, used every U.S. tax dollar it received in the past to provide voluntary family planning services, like contraceptives, to couples who lack them. By providing for the first time modern birth control methods to people in countries where abortion was the primary method of birth control, the number of abortions goes down.

I remember the distinguished former Senator from Oregon, Senator Mark Hatfield, a dear friend of mine, one of the most revered Members of this body, who became chairman of the Senate Appropriations Committee. Senator Hatfield was fervently pro-life, opposed to abortion, very strong in his beliefs. I remember a debate on the Mexico City policy when he stood here—and he probably said it best. I will quote what he said:

It is a proven fact that when contraceptive services are not available to women throughout the world, abortion rates increase. The Mexico City policy is unacceptable to me as someone who is strongly opposed to abortion.

Contrary to a lot of the press reports, this issue is about far more than abortion. It is about protecting the health of women in desperately poor countries where more than half a million women die each year from complications relating to pregnancy, and where women have little control over their own bodies or their lives. We have the opportunity, at very little expense, to help. Instead—not to save money but to make a political point—we cut off that help.

The Mexico City policy has been the subject of more political posturing, more press releases, more fundraising letters, more debates, more votes, and more Presidential vetoes, than virtually any other issue I can think of.

I remember when President Clinton did the right thing by repealing the Mexico City policy. When he did that, a Republican Congress responded by sharply cutting funding for voluntary family planning—not funding for abortions but for voluntary family plan-

ning. President Bush's fiscal year 2008 budget request for family planning does the same thing. His budget would cut it drastically, contrary to what he said he would do back in 2001.

The predictable, tragic result would be an increase in the number of abortions and of deaths of women from botched abortions.

Again, the evidence is indisputable that when family planning services are available, the number of abortions goes down.

I have traveled to many parts of the world. My wife is a registered nurse. She has traveled with me. We have seen how bad the situation is. We have seen how a little help can move women in many parts of the world generations ahead of where they are today.

That is what the Boxer amendment would do. It would restore U.S. credibility and leadership on an issue of great importance to global health, to population growth, to global warming, and to the work of private organizations to make lifesaving services available to the world's poorest women.

The PRESIDING OFFICER. All time has expired.

The question is on agreeing to the amendment.

Mr. BROWNBACK. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The result was announced—yeas 41, nays 53, as follows:

[Rollcall Vote No. 320 Leg.]

YEAS—41

Alexander	Cornyn	Isakson
Allard	Crapo	Kyl
Barrasso	DeMint	Lott
Bennett	Dole	Martinez
Bond	Domenici	McConnell
Brownback	Ensign	Nelson (NE)
Bunning	Enzi	Roberts
Burr	Graham	Sessions
Casey	Grassley	Shelby
Chambliss	Gregg	Sununu
Coburn	Hagel	Thune
Cochran	Hatch	Vitter
Coleman	Hutchison	Voinovich
Corker	Inhofe	

NAYS—53

Akaka	Conrad	Klobuchar
Baucus	Dodd	Kohl
Bayh	Dorgan	Landrieu
Bingaman	Durbin	Lautenberg
Boxer	Feingold	Leahy
Brown	Feinstein	Levin
Byrd	Harkin	Lieberman
Cantwell	Inouye	Lugar
Cardin	Johnson	McCaskill
Carper	Kennedy	Menendez
Collins	Kerry	Mikulski

Murkowski	Salazar	Stevens
Murray	Sanders	Tester
Nelson (FL)	Schumer	Warner
Pryor	Smith	Webb
Reed	Snowe	Whitehouse
Reid	Specter	Wyden
Rockefeller	Stabenow	

NOT VOTING—6

Biden	Craig	McCain
Clinton	Lincoln	Obama

The amendment (No. 2708) was rejected.

Mr. REID. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. SANDERS). The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Mr. President, I would advise all Senators here that the majority and minority staffs are working on an unanimous consent agreement to get us to the end of tonight, which they will get to. In the meantime, I have something that will alert everyone as to what is going to happen tomorrow.

UNANIMOUS CONSENT AGREEMENT—H.R. 2669

Mr. REID. Mr. President, I ask unanimous consent that when the Senate resumes consideration of the conference report on H.R. 2669—that is the Education reconciliation—tomorrow at 9 a.m., there be 75 minutes for debate equally divided between the chairman and ranking member, and the Senate vote on the conference report at 10:15 a.m. with no intervening action or debate.

I would say to everyone here that I have talked in some detail to Senators KENNEDY and ENZI about this. When we finish the work on the Foreign Operations appropriations bill tonight, anyone who wants to talk about this tonight—that is this, the Education reconciliation bill—can do that, up to 8 hours and 45 minutes. It will not take that much time. When we finish the proceedings for this evening, there will be 75 minutes left tomorrow for debate equally divided between Senators ENZI and KENNEDY on the Education reconciliation bill.

I have had a number of Senators on both sides ask what the schedule is in the morning. That is it. I ask that this be confirmed.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. REID. Mr. President, I would say that Senators LEAHY and GREGG and their valiant staff are working on something to complete the Foreign Operations bill. We should have that momentarily. So if everyone would be patient, we should have that shortly.

Mr. LEAHY. Will the Senator from Nevada yield to me?

Mr. REID. Yes.

Mr. LEAHY. I hope we will do that. In a few minutes, it will be our intent

to begin a series of rollcalls. Apparently, there are a number of amendments Senator GREGG and I were willing to accept, but the Senator said he would prefer having rollcalls. That means we will be here for a few more hours than we needed to be.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. VITTER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

Mr. REID. I object.

The PRESIDING OFFICER. Objection is heard. The clerk will continue with the call of the roll.

Mr. VITTER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. GREGG. Will the Senator yield?

Mr. VITTER. Yes.

Mr. GREGG. I understand the Senator will speak for 5 minutes on an amendment he intends to offer. Senator FEINSTEIN may come to speak for 5 to 10 minutes on an amendment she wishes to offer on behalf of Senator DODD. Then Senator DOLE will speak for 5 to 10 minutes on an amendment she wishes to offer. Hopefully, we can proceed then to vote on the pending amendments, including the four of the Senator from Oklahoma, Senator COBURN. That is not a formal unanimous consent request. It is a hoped-for scenario.

#### AMENDMENT NO. 2774

Mr. VITTER. Mr. President, I ask unanimous consent to set aside the pending amendment and I call up amendment No. 2774 and I will speak on that for 5 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Louisiana [Mr. VITTER] proposes an amendment numbered 2774.

Mr. VITTER. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To prohibit the use of funds by international organizations, agencies, and entities that require the registration of, or tax guns owned by citizens of the United States)

On page 410, between lines 15 and 16, insert the following:

#### RIGHT TO BEAR ARMS

SEC. 699B. None of the funds made available under this Act may be made available to any international organization, agency, or entity (including the United Nations) that requires the registration of, or taxes a gun owned by a citizen of the United States.

Mr. VITTER. Mr. President, this amendment is very simple and straightforward. In fact, perhaps I should not have waived reading of it. It is a few sentences. So I will do it myself:

None of the funds made available under this Act may be made available to any international organization, agency, or entity (including the United Nations) that requires the registration of, or taxes a gun owned by a citizen of the United States.

That is the entire amendment, the entire sum and substance of the amendment. As such, it is a straight funding limitation amendment, which has been ruled by the Parliamentarian as completely germane. This is a version of a full-blown, freestanding bill that I have filed in the past, specifically last Congress. It was S. 1488. I filed that bill and had 17 cosponsors.

Many folks who haven't followed the proceedings on this in the U.N. may ask: What is this all about? Why is this necessary? Unfortunately, it is about an effort in the United Nations to bring gun control to various countries through that international organization. Unfortunately, that has been an ongoing effort which poses a real threat. This goes back to 1995, when this issue of international gun control was first put before the U.N. General Assembly. Then, in 2001, the General Assembly adopted a program of action designed to infringe on second amendment rights. In fact, from July 11 to 15 they met at the U.N. in New York City to finalize some agreements on that.

It is of significance that Dr. Rebecca Peters is the new head of that effort in the U.N. and, in particular, the entity within the U.N. that leads that International Action Network on Small Arms. That may not be a household name but perhaps it should be, particularly to second amendment advocates, because Dr. Peters is the person who led Australia's massive effort at far-reaching gun control. She has been very vocal on the subject, debating, for instance, Wayne LaPierre of the NRA on numerous occasions. Other pro-gun control advocates would help facilitate procedures within the U.N. program of action that could very well impact and infringe U.S. citizens' second amendment rights.

Therefore, again, that gets back to the Vitter amendment, which simply says we are not going to support any international organization that does that; that requires a registration of U.S. citizens' guns or taxes U.S. citizens' guns. If other folks in this Chamber think that is not happening, that it is never going to happen, my reply is simple and straightforward: Great, then this language has no effect. It is no harm to pass it as a failsafe. It has no impact. But, in fact, related efforts have been going on in the U.N. since at least 1995. I hope this can get very wide, bipartisan support, and I urge all

my colleagues to support this very fundamental, straightforward amendment.

I yield back my time.

The PRESIDING OFFICER. Is there further debate on the amendment?

The Senator from North Carolina is recognized.

Mrs. DOLE. Mr. President, I ask unanimous consent that the pending amendment be set aside so I may offer an amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### AMENDMENT NO. 2772

Mrs. DOLE. Mr. President, I call up amendment No. 2772, pending at the desk, and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The Senator from North Carolina [Mrs. DOLE] proposes an amendment numbered 2772.

Mrs. DOLE. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To prohibit funds appropriated under this Act from being expended in violation of section 243(d) of the Immigration and Nationality Act)

On page 410, between lines 15 and 16, insert the following:

SEC. 699B. None of the funds made available in this Act may be expended in violation of section 243(d) of the Immigration and Nationality Act (8 U.S.C. 1253(d)) (relating to discontinuing granting visas to nationals of countries that are denying or delaying accepting aliens removed from the United States).

Mrs. DOLE. Mr. President, when I visited with sheriffs across North Carolina over August, one of their main concerns was the lack of detention space to hold criminal aliens when they are apprehended. It is unconscionable that our State and local authorities have to struggle with resources because uncooperative countries fail to take back their nationals who have been ordered by the courts to be removed from the United States.

This amendment is simple and is consistent with current law. It prohibits funds from being expended in violation of section 243(d) of the Immigration and Nationality Act. In other words, it prevents the State Department from issuing visas to citizens of countries that refuse to accept these court-ordered-removed illegal aliens.

During fiscal year 2003, the year for which we have the latest information, the detention of criminal and non-criminal aliens from the top eight uncooperative countries that blocked or inhibited their removal cost the United States over 981,000 detention days and \$83 million. The status quo is unacceptable—it is costing much needed detention space and resources.

I ask unanimous consent that my amendment be laid aside, with the understanding that the managers will examine my amendment and we will return to it at a later time.

Mr. LEAHY. Mr. President, will the Senator yield?

Mrs. DOLE. Yes.

Mr. LEAHY. We are willing to have a voice vote on it right now.

Mr. GREGG. I ask unanimous consent for that.

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

Is there further debate on the amendment?

The question is on agreeing to the amendment.

The amendment (No. 2772) was agreed to.

Mr. GREGG. Mr. President, I move to reconsider the vote and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. LEAHY. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mrs. FEINSTEIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### AMENDMENT NO. 2721

Mrs. FEINSTEIN. Mr. President, I ask unanimous consent that amendment No. 2774 be set aside and that amendment No. 2721 be called up.

The PRESIDING OFFICER. Without objection, the pending amendment is laid aside, and the clerk will report.

The assistant legislative clerk read as follows:

The Senator from California [Mrs. FEINSTEIN], for Mr. DODD, for himself, Mrs. FEINSTEIN, and Mr. CORKER, proposes an amendment numbered 2721.

Mrs. FEINSTEIN. Mr. President, I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase by \$10,000,000 the amount appropriated or otherwise made available by this Act for the Peace Corps, and to provide an offset)

On page 410, between lines 15 and 16, insert the following:

#### ADDITIONAL PEACE CORPS FUNDING

SEC. 699B. (a) The amount appropriated or otherwise made available by title III under the heading "PEACE CORPS" is hereby increased by \$10,000,000.

(b) The amount appropriated or otherwise made available by title IV under the heading "FOREIGN MILITARY FINANCING PROGRAM" is hereby reduced by \$10,000,000.

Mrs. FEINSTEIN. Mr. President, this amendment by Senator DODD and my-

self increases the funding for the Peace Corps by \$10 million for a total of \$333.5 million. This matches the President's request and the funding level in the House bill. The offset comes from unobligated foreign military financing funds.

The Peace Corps is one of our most effective and successful foreign aid programs. Since 1961, over 190,000 Americans, including 25,000 from my home State of California, have served as Peace Corps volunteers in 139 countries. Currently, there are 7,749 volunteers serving in 73 countries.

I am a big fan of the Peace Corps. They are diplomats, and they restore people's confidence in this country. The Peace Corps also provides critical education. In fact, approximately 20 percent of the Peace Corps volunteers today are serving in predominantly Muslim countries. And at a time when United States prestige is at an all-time low, Peace Corps volunteers provide a different face of America—one of compassion, one of care, and one of understanding. This amendment matches the President's request in the budget. It matches the funding level in the House. It is offset by unobligated balances. I urge that the amendment be adopted today.

The PRESIDING OFFICER. The Senator from New Hampshire.

Mr. GREGG. Mr. President, I am certainly in sympathy with the purposes of the amendment. The Peace Corps is an extraordinary organization filled with very dedicated and special people who give of their life, willing to go into the countryside in parts of this world and help people out, out of their concern for social well-being and the betterment of others. They are very admirable people. So I support the number. But the offset is an issue.

I have discussed this issue with Senator DODD. I have not had a chance to discuss it with Senator FEINSTEIN. Senator DODD and I reached an understanding that we would try to find a better offset in conference.

With that understanding, I certainly have no objection to this amendment. I ask that it be approved.

The PRESIDING OFFICER. Is there further debate? If not, the question is on agreeing to amendment No. 2721.

The amendment (No. 2721) was agreed to.

Mr. LEAHY. I move to reconsider the vote.

Mr. GREGG. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. LEAHY. Mr. President, Senator GREGG and I are trying again to get a finite number of amendments. I appreciate that we have had two amendments that could have gone to rollcall votes. We accepted them and saved time. We have a number of other amendments that fall into that same

category. But I guess as the hour goes on, people want to demonstrate how good they are, and if we want to accept it, they want a rollcall vote. I have never been able to figure that out, but that is their right. Of course, it keeps everybody here beyond the time we otherwise would have to be here.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. GREGG. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. GREGG. Mr. President, while we are waiting to do some housecleaning and get business in order, I rise to thank the staff of the majority and the Republican staff on the Foreign Operations Subcommittee. These folks work very hard. They are totally dedicated to making sure these funds are effectively used.

The majority staff is led by Tim Rieser, who does an excellent job, and the Republican staff is led by Paul Grove, who does an equally excellent job. The Republican team of Michele Wymer and LaShawnda Smith is a small group, but they are very effective. I know the majority staff has the same sort of lean organization, and they are very effective.

Our ability to accomplish our business around here is clearly staff driven. We depend immensely on them, their abilities, and their expertise. I thank them all for the great job they do and specifically thank them for the job they have been doing on this appropriations bill.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. LEAHY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. Mr. President, I ask unanimous consent that the only amendments remaining in order to H.R. 2764 be the following, and a managers' amendment which has been cleared by the managers and the leaders; that there be 2 minutes of debate prior to a vote in relation to each amendment equally divided and controlled in the usual form; that no second-degree amendment be in order prior to the vote; and that after the first vote in the sequence, the vote time be limited to 10 minutes each: Coburn amendment No. 2773; Coburn amendment No. 2716; Coburn amendment No. 2706; Coburn amendment No. 2704; Cardin amendment No. 2689; Brown amendment No. 2701; Vitter

amendment No. 2774; a Levin sense of the Senate on Iraq refugees; a Kyl amendment on material support; a Coleman amendment on UNDP; Obama amendment No. 2692, with a modification; a Kyl-Leahy sense of the Senate on Egypt; a Bingaman amendment on UNFPA; that upon disposition of all amendments, the bill be read a third time, and without further intervening action or debate, the Senate proceed to vote on passage of the bill.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. Mr. President, I ask unanimous consent to amend my previous consent request to reflect, where I said Kyl material support. It is Kyl-Leahy material support; and where I said Kyl-Leahy sense of the Senate, Egypt, it is Kyl-Lieberman.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. The first one in order will be Coburn No. 2773.

Mr. GREGG. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. VITTER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### AMENDMENT NO. 2774

Mr. VITTER. Mr. President, I ask unanimous consent that Vitter amendment No. 2774 be taken up for a short debate and voted out of order at this time.

The PRESIDING OFFICER. Is there objection?

Mr. GREGG. Reserving the right to object, I ask unanimous consent that the debate time be 2 minutes equally divided.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Louisiana.

Mr. VITTER. Mr. President, this amendment is very straightforward, and I will read it word for word.

None of the funds made available under this Act may be made available to any international organization, agency, or entity (including the United Nations) that requires the registration of or taxes a gun owned by a citizen of the United States.

Unfortunately, Mr. President, this amendment is necessary because of efforts within the United Nations that have been ongoing to push gun control on the world stage through the U.N. This has been going on initially since 1995 but in all seriousness particularly since 2001. Many folks within the United Nations have pushed very hard for their so-called program of action. Specifically, Dr. Rebecca Peters has been head of that effort. She became very well known for spearheading the massive gun control effort in Australia.

Mr. President, I urge a very strong bipartisan vote on this measure so we send a clear message to the U.N. that we will not tolerate this sort of movement and we will not send any U.S. taxpayer dollars to any entity, including the U.N., that does this.

Mr. President, I yield back the remainder of my time.

The PRESIDING OFFICER. Who yields time in opposition?

Mr. LEAHY. Mr. President, I ask unanimous consent that all votes after the first vote be 10-minute votes.

The PRESIDING OFFICER. That is already part of the order.

Does anybody want time?

Mr. LEAHY. I yield back the remainder of my time.

The PRESIDING OFFICER. All time is yielded back.

The question is on agreeing to amendment No. 2774.

Mr. VITTER. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

At this moment there is not a sufficient second.

The question is on agreeing to the amendment.

Mr. VITTER. Mr. President, I ask for the yeas and nays again.

The PRESIDING OFFICER. Is there a sufficient second?

At this moment there is not a sufficient second.

Mr. GREGG. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. LEAHY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. Mr. President, I ask for the yeas and nays on the Vitter amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The question is on agreeing to the amendment.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from California (Mrs. BOXER), the Senator from Ohio (Mr. BROWN), the Senator from New York (Mrs. CLINTON), the Senator from Connecticut (Mr. DODD), the Senator from Arkansas (Mr. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 81, nays 10, as follows:

[Rollcall Vote No. 321 Leg.]

#### YEAS—81

Akaka	Dole	McConnell
Alexander	Domenici	Mikulski
Allard	Dorgan	Murkowski
Barrasso	Ensign	Murray
Baucus	Enzi	Nelson (FL)
Bayh	Feingold	Nelson (NE)
Bennett	Graham	Pryor
Bingaman	Grassley	Reid
Bond	Gregg	Roberts
Brownback	Hagel	Rockefeller
Bunning	Hatch	Salazar
Burr	Hutchison	Sanders
Byrd	Inhofe	Sessions
Cantwell	Inouye	Shelby
Cardin	Isakson	Smith
Carper	Johnson	Snowe
Casey	Kerry	Specter
Chambliss	Klobuchar	Stabenow
Coburn	Kohl	Stevens
Cochran	Kyl	Sununu
Coleman	Landrieu	Tester
Collins	Leahy	Thune
Conrad	Lieberman	Vitter
Corker	Lott	Voinovich
Cornyn	Lugar	Warner
Crapo	Martinez	Webb
DeMint	McCaskill	Wyden

#### NAYS—10

Durbin	Lautenberg	Schumer
Feinstein	Levin	Whitehouse
Harkin	Menendez	
Kennedy	Reed	

#### NOT VOTING—9

Biden	Clinton	Lincoln
Boxer	Craig	McCain
Brown	Dodd	Obama

The amendment (No. 2774) was agreed to.

Mr. GREGG. Mr. President, I move to reconsider the vote.

Mr. LEAHY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

#### AMENDMENT NO. 2773

The PRESIDING OFFICER. There will now be 2 minutes of debate equally divided on amendment No. 2773 offered by the Senator from Oklahoma, Mr. COBURN.

Mr. GREGG. Mr. President, I ask unanimous consent that all time be yielded back on both sides.

Mr. LEAHY. Mr. President, I would yield back time on this. Again, I will always protect any Senator to have the right to vote for whatever reason they want to hold up the Senate at this time of the night, but this one is something everybody is going to vote for, and it could have easily been a voice vote. But if we want to waste time at this time of the night and have a rollcall vote, of course that is a Senator's absolute right, to waste as much time as they may want.

Mr. GREGG. On behalf of Senator COBURN, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The question is on agreeing on the amendment.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Connecticut (Mr. DODD), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The result was announced—yeas 92, nays 1, as follows:

[Rollcall Vote No. 322 Leg.]

YEAS—92

Akaka	Dorgan	Menendez
Alexander	Durbin	Mikulski
Allard	Ensign	Murkowski
Barrasso	Enzi	Murray
Baucus	Feingold	Nelson (FL)
Bayh	Feinstein	Nelson (NE)
Bennett	Graham	Pryor
Bingaman	Grassley	Reed
Bond	Gregg	Reid
Boxer	Hagel	Roberts
Brown	Harkin	Rockefeller
Brownback	Hatch	Salazar
Bunning	Hutchison	Sanders
Burr	Inhofe	Schumer
Byrd	Inouye	Sessions
Cantwell	Isakson	Shelby
Cardin	Johnson	Smith
Carper	Kennedy	Snowe
Casey	Kerry	Specter
Chambliss	Klobuchar	Stabenow
Coburn	Kohl	Stevens
Cochran	Kyl	Sununu
Coleman	Landrieu	Tester
Collins	Lautenberg	Thune
Conrad	Leahy	Vitter
Corker	Levin	Voinovich
Cornyn	Lieberman	Warner
Crapo	Lott	Webb
DeMint	Martinez	Whitehouse
Dole	McCaskill	Wyden
Domenici	McConnell	

NAYS—1

Lugar

NOT VOTING—7

Biden	Dodd	Obama
Clinton	Lincoln	
Craig	McCain	

The amendment (No. 2773) was agreed to.

AMENDMENT NO. 2716

The PRESIDING OFFICER. There is now 2 minutes of debate equally divided on amendment No. 2716 offered by the Senator from Oklahoma, Mr. COBURN.

Mr. LEAHY. Mr. President, of all programs to cut funding for, it would be hard to think of anything more shortsighted than to cut funding for the Global Environment Facility. Unless, I guess, you are among the dwindling few who still believes global warming is a hoax, that the pollution of the Earth's rivers and sources of drinking water is of no concern, that the destruction of the remaining areas of tropical forests and endangered species does not matter, and that we don't need the ozone layer.

Because that is what the GEF works to protect or prevent, and the United States has been a leader in the GEF and the President has requested the funding in the bill for it.

Mr. COBURN. I yield back my time. Mr. LEAHY. I yield back my time.

The PRESIDING OFFICER. The question is on agreeing to amendment No. 2716.

Mr. COBURN. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

At the moment, there is not a sufficient second.

Mr. COBURN. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. REID. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The question is on agreeing to amendment No. 2716.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Connecticut (Mr. DODD), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The result was announced—yeas 46, nays 47, as follows:

[Rollcall Vote No. 323 Leg.]

YEAS—46

Alexander	Dole	McConnell
Allard	Domenici	Murkowski
Barrasso	Ensign	Roberts
Bennett	Enzi	Sessions
Bond	Graham	Shelby
Bunning	Grassley	Smith
Burr	Gregg	Snowe
Chambliss	Hagel	Specter
Coburn	Hatch	Stevens
Cochran	Hutchison	Sununu
Coleman	Inhofe	Thune
Collins	Isakson	Vitter
Corker	Kyl	Voinovich
Cornyn	Lott	Warner
Crapo	Lugar	
DeMint	Martinez	

NAYS—47

Akaka	Durbin	Lieberman
Baucus	Feingold	McCaskill
Bayh	Feinstein	Menendez
Bingaman	Harkin	Mikulski
Boxer	Inouye	Murray
Brown	Johnson	Nelson (FL)
Brownback	Kennedy	Nelson (NE)
Byrd	Kerry	Pryor
Cantwell	Klobuchar	Reed
Cardin	Kohl	Reid
Carper	Landrieu	Rockefeller
Casey	Lautenberg	Salazar
Conrad	Leahy	Sanders
Dorgan	Levin	

Schumer	Tester	Whitehouse
Stabenow	Webb	Wyden

NOT VOTING—7

Biden	Dodd	Obama
Clinton	Lincoln	
Craig	McCain	

The amendment (No. 2716) was rejected.

Mr. LEAHY. I move to reconsider the vote.

Mrs. MURRAY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2706

The PRESIDING OFFICER. There will now be 2 minutes of debate equally divided on amendment No. 2706, offered by the Senator from Oklahoma, Mr. COBURN.

Mr. COBURN. Mr. President, I yield back.

Mr. LEAHY. Mr. President, I yield back.

The PRESIDING OFFICER. The question is on agreeing to the amendment.

The amendment (No. 2706) was agreed to.

Mr. LEAHY. Mr. President, I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2704

The PRESIDING OFFICER. There will now be 2 minutes of debate equally divided on amendment No. 2704, offered by the Senator from Oklahoma, Mr. COBURN.

Mr. COBURN. Mr. President, I yield back.

Mr. LEAHY. Mr. President, I would hope people would vote against this amendment. It would completely prohibit the World Bank from supporting programs to combat malaria.

We have \$1 billion in this bill for the U.S. contribution to the World Bank—money the United States has pledged and President Bush has requested.

Malaria kills a million children a year and infects half a billion people, 95 percent of whom are in Africa. We should do everything we can to combat malaria.

I agree with the administration on this request. I agree with President Bush, who has stated throughout the world his support for these antimalaria matters. I would hope that all people, all Senators of good will and good conscience, would vote no on this amendment.

The PRESIDING OFFICER. The question is on agreeing to the amendment.

Mr. COBURN. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN),

the Senator from New York (Mrs. CLINTON), the Senator from Connecticut (Mr. DODD), the Senator from Arkansas (Mrs. LINCOLN) and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG) and the Senator from Arizona (Mr. MCCAIN).

The result was announced—yeas 33, nays 60, as follows:

[Rollcall Vote No. 324 Leg.]

YEAS—33

Alexander	Corker	Kyl
Allard	Cornyn	Lott
Barrasso	Crapo	McCaskill
Bond	DeMint	Nelson (FL)
Brown	Domenici	Roberts
Bunning	Ensign	Sessions
Burr	Enzi	Shelby
Casey	Graham	Thune
Chambliss	Grassley	Vitter
Coburn	Inhofe	Warner
Cochran	Isakson	Webb

NAYS—60

Akaka	Hagel	Murkowski
Baucus	Harkin	Murray
Bayh	Hatch	Nelson (NE)
Bennett	Hutchison	Pryor
Bingaman	Inouye	Reed
Boxer	Johnson	Reid
Brownback	Kennedy	Rockefeller
Byrd	Kerry	Salazar
Cantwell	Klobuchar	Sanders
Cardin	Kohl	Schumer
Carper	Landrieu	Smith
Coleman	Lautenberg	Snowe
Collins	Leahy	Specter
Conrad	Levin	Stabenow
Dole	Lieberman	Stevens
Dorgan	Lugar	Sununu
Durbin	Martinez	Tester
Feingold	McConnell	Voivovich
Feinstein	Menendez	Whitehouse
Gregg	Mikulski	Wyden

NOT VOTING—7

Biden	Dodd	Obama
Clinton	Lincoln	
Craig	McCain	

The amendment (No. 2704) was rejected.

Mr. LEAHY. Mr. President, I move to reconsider the vote.

Mr. DURBIN. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. LEAHY. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. MENENDEZ). The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Mr. President, I have spoken to the managers of the bill. I have conferred with the Republican leader. If everybody will be patient, we should be completed—all work—in about 10 minutes. They are working on the Budget Committee with some final numbers. There are no problems, but they want to make sure. Senator GREGG and Senator LEAHY said do it right; we don't want problems popping

up later. We should be finished in about 10 minutes. During that 10 minutes, if somebody wants to give a speech as in morning business, they are welcome to do that. So cool your heels, we will be done soon.

I suggest the absence of a quorum. The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. LEAHY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 2779, AMENDMENT NO. 2712, AS MODIFIED, AMENDMENT NO. 2701, AS MODIFIED, AMENDMENT NO. 2782, AS MODIFIED, AMENDMENT NO. 2689, AMENDMENT NO. 2718, AMENDMENT NO. 2693, AS MODIFIED, AMENDMENT NO. 2781, AS MODIFIED, AMENDMENT NO. 2710, AS MODIFIED, AMENDMENT NO. 2713, AS MODIFIED, AMENDMENT NO. 2771, AMENDMENT NO. 2709, AS MODIFIED, AMENDMENT NO. 2703, AMENDMENT NO. 2723, AMENDMENT NO. 2727, AMENDMENT NO. 2726, AMENDMENT NO. 2725, AMENDMENT NO. 2728, AMENDMENT NO. 2730, AMENDMENT NO. 2731, AMENDMENT NO. 2733, AS MODIFIED, AMENDMENT NO. 2734, AMENDMENT NO. 2735, AMENDMENT NO. 2736, AMENDMENT NO. 2737, AMENDMENT NO. 2738, AMENDMENT NO. 2740, AMENDMENT NO. 2741, AMENDMENT NO. 2742, AMENDMENT NO. 2743, AMENDMENT NO. 2744, AMENDMENT NO. 2746, AMENDMENT NO. 2747, AMENDMENT NO. 2748, AMENDMENT NO. 2749, AMENDMENT NO. 2750, AMENDMENT NO. 2751, AMENDMENT NO. 2752, AMENDMENT NO. 2753, AMENDMENT NO. 2754, AS MODIFIED, AMENDMENT NO. 2755, AMENDMENT NO. 2756, AMENDMENT NO. 2757, AMENDMENT NO. 2758, AMENDMENT NO. 2759, AMENDMENT NO. 2760, AMENDMENT NO. 2761, AMENDMENT NO. 2762, AS MODIFIED, AMENDMENT NO. 2764, AMENDMENT NO. 2765, AMENDMENT NO. 2766, AMENDMENT NO. 2767, AS MODIFIED, AMENDMENT NO. 2769, AS MODIFIED, AMENDMENT NO. 2692, AS MODIFIED, AMENDMENT NO. 2784, AMENDMENT NO. 2785, AMENDMENT NO. 2786, AMENDMENT NO. 2787, AMENDMENT NO. 2788, AND AMENDMENT NO. 2789, EN BLOC

Mr. LEAHY. Mr. President, I send a package of amendments, that are agreed to, to the desk and ask for its immediate consideration en bloc and ask that the amendments be deemed to be read en bloc and agreed to en bloc.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments were agreed to, as follows:

AMENDMENT NO. 2779

(Purpose: To modify the obligation of funds requirement related to Millennium Challenge Compacts)

On page 260, line 1, insert after "obligates" the following: "not more than 50 percent of the entire amount of the United States Government funding anticipated for the duration of the Compact".

On page 260, line 4, delete the comma after "proceed".

AMENDMENT NO. 2712, AS MODIFIED

On page 410, between line 15 and 16, insert the following:

WITHHOLDING OF UNITED STATES CONTRIBUTIONS TO THE UNITED NATIONS HUMAN RIGHTS COUNCIL

SEC. 699B. (a)(1) No funds appropriated or otherwise made available by this Act for

contributions to international organizations may be made available to support the United Nations Human Rights Council.

(2) The prohibition under paragraph (1) shall not apply—

(A) the President determines and certifies to the Committee on Foreign Relations and the Committee on Appropriations of the Senate and the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives that the provision of funds to support the United Nations Human Rights Council is in the national interest of the United States; or

(B) the United States is a member of the Human Rights Council.

AMENDMENT NO. 2701, AS MODIFIED

On page 210, line 24, strike "\$3,885,375,000" and insert "\$3,820,375,000".

On page 238, line 18, strike "\$6,531,425,000" and insert "\$6,621,425,000".

On page 239, line 17, strike "\$634,675,000 for other infectious diseases;" and insert "\$724,675,000 for other infectious diseases, including \$200,000,000 for tuberculosis control, of which \$15,000,000 shall be used for the Global TB Drug Facility;".

On page 282, line 13, strike "\$90,000,000" and insert "\$65,000,000".

AMENDMENT NO. 2782, AS MODIFIED

At the appropriate place, insert the following:

SEC. \_\_\_\_ . STUDY OF WORLD BANK'S EFFORTS TO MEASURE THE SUCCESS OF THE PROJECTS IT FINANCES.

SENSE OF CONGRESS.—It is the sense of Congress that the World Bank should increase its focus on performance requirements and measurable results.

(b) STUDY.—The Comptroller General of the United States should conduct a study on the actions taken by the World Bank to—

- (1) measure the success of the projects financed by IDA;
- (2) employ accurate means to measure the effectiveness of projects financed by IDA
- (3) combat corruption in governments that receive IDA funding;
- (4) establish clear objectives for IDA projects and tangible means of assessing the success of such projects; and
- (5) use World Bank processes and procedures for procurement of goods and services on projects receiving financial assistance from the World Bank.

AMENDMENT NO. 2689

(Purpose: To increase by \$333,000 the amount appropriated or otherwise made available for the Commission on Security and Cooperation in Europe, and to provide an offset)

On page 232, between lines 16 and 17, insert the following:

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SEC. 117. (a) The amount appropriated or otherwise made available by this title under the heading "COMMISSION ON SECURITY AND COOPERATION IN EUROPE" is hereby increased by \$333,000.

(b) The amount appropriated or otherwise made available by this title for the Department of State under the heading "DIPLOMATIC AND CONSULAR PROGRAMS" is hereby reduced by \$333,000.

AMENDMENT NO. 2718

(Purpose: To set aside funds to repair, relocate, or replace fencing along the international border between the United States and Mexico)

On page 219, line 26, insert after "authorized" the following: ", of which, \$100,000 may

be made available to repair, relocate, or replace fencing along the international border between the United States and Mexico”.

AMENDMENT NO. 2693, AS MODIFIED

At the appropriate place, insert the following:

**SEC. \_\_\_\_ COOPERATION WITH THE GOVERNMENT OF MEXICO.**

(a) COOPERATION REGARDING BORDER SECURITY.—The Secretary of State, in cooperation with the Secretary of Homeland Security and representatives of Federal, State, and local law enforcement agencies that are involved in border security and immigration enforcement efforts, should work with the appropriate officials from the Government of Mexico to improve coordination between the United States and Mexico regarding—

(1) improved border security along the international border between the United States and Mexico;

(2) the reduction of human trafficking and smuggling between the United States and Mexico;

(3) the reduction of drug trafficking and smuggling between the United States and Mexico;

(4) the reduction of gang membership in the United States and Mexico;

(5) the reduction of violence against women in the United States and Mexico; and

(6) the reduction of other violence and criminal activity.

(b) COOPERATION REGARDING EDUCATION ON IMMIGRATION LAWS.—The Secretary of State, in cooperation with other appropriate Federal officials, should work with the appropriate officials from the Government of Mexico to carry out activities to educate citizens and nationals of Mexico regarding eligibility for status as a nonimmigrant under Federal law to ensure that the citizens and nationals are not exploited while working in the United States.

(c) COOPERATION REGARDING CIRCULAR MIGRATION.—The Secretary of State, in cooperation with the Secretary of Labor and other appropriate Federal officials, should work with the appropriate officials from the Government of Mexico to improve coordination between the United States and Mexico on the development of economic opportunities and providing job training for citizens and nationals in Mexico.

(d) ANNUAL REPORT.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall submit a report to Committees on Appropriation describing the actions taken by the United States and Mexico pursuant to this section.

AMENDMENT NO. 2781, AS MODIFIED

At the appropriate place, insert the following:

**SEC. \_\_\_\_ SENSE OF THE SENATE REGARDING IRAQI REFUGEE CRISIS.**

(a) FINDINGS.—Congress makes the following findings:

(1) The annual United States worldwide ceiling for refugees has been 70,000 since 2002.

(2) The Department of State has yet to use all of the available allocation that could be used for Iraqi refugees.

(3) Since 2003, more than 2,000,000 Iraqis have fled their country and over 2,000,000 Iraqis are also displaced within Iraq.

(4) It has become increasingly clear that people who have assisted the United States, Iraqi Christians and other religious minorities cannot safely return to Iraq.

(5) The United States Government has an obligation to help these refugees and should act swiftly to do so.

(6) The United States Government should increase the allocation of refugee slots for

Iraqi refugees for resettlement in the United States.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the President should act swiftly to respond to the deepening humanitarian and refugee crisis in Iraq by using the entire United States refugee allocation for the Near East/South Asia region and any unused portion of the worldwide allocation for Iraqi refugees, particularly people who have assisted the United States and religious minorities.

(6) The United States Government should increase the allocation of refugee slots for Iraqi refugees for resettlement in the United States.

AMENDMENT NO. 2710, AS MODIFIED

On page 367, on line 20, strike “are”.

On page 367, line 22, strike the period and, insert “; and (3) implementing the whistleblower protection policy established by the United Nations Secretariat in December 2005.”

AMENDMENT NO. 2713, AS MODIFIED

At the appropriate place in title III, insert the following:

**SUPPORT OF FOREIGN LAW ENFORCEMENT EFFORTS TO LOCATE UNITED STATES CITIZENS KIDNAPPED IN AREAS AFFECTED BY VIOLENT DRUG TRAFFICKING**

SEC. \_\_\_\_ Funds appropriated or otherwise made available by this title under the heading “INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT” should be available for the support of efforts of foreign law enforcement authorities to locate United States citizens who have been kidnapped in, or are otherwise missing from, areas affected by violent drug trafficking.

AMENDMENT NO. 2771

(Purpose: To require a report regarding the use by U.S. Customs and Border Protection of flood control levees under the control of the International Boundary and Water Commission)

On page 232, between lines 16 and 17, insert the following:

**REPORT REGARDING USE OF LEVEES**

SEC. 117. Not later than 90 days after the date of enactment of this Act, the United States Commissioner of the International Boundary and Water Commission, in cooperation and coordination with the Secretary of Homeland Security and the Chief of Engineers of the United States Army Corps of Engineers, shall submit to Congress a report regarding the use by U.S. Customs and Border Protection of flood control levees under the control of the International Boundary and Water Commission, which shall—

(1) discuss the purpose and importance of—  
(A) any such use of such levees ongoing on the date of enactment of this Act; and

(B) any anticipated such use of such levees after the date of enactment of this Act;

(2) describe the frequency and means of, and approximate number of officers and employees of the U.S. Customs and Border Protection who, access such levees;

(3) describe the level of degradation of such levees as a result of such use; and

(4) identify any formal agreements that may be needed between the Department of Homeland Security and the International Boundary and Water Commission or the Department of State to ensure needed access to such levees.

AMENDMENT NO. 2709, AS MODIFIED

At the appropriate place in title I, insert the following:

**DEPARTMENT OF STATE INSPECTOR GENERAL**

SEC. \_\_\_\_ (a) LINK TO OFFICE OF INSPECTOR GENERAL FROM HOMEPAGE OF DEPARTMENT OF STATE.—Not later than 30 days after the date of the enactment of this Act, the Secretary of State shall establish and maintain on the homepage of the Internet website of the Department of State a direct link to the Internet website of the Office of Inspector General of the Department of State.

(b) ANONYMOUS REPORTING OF WASTE, FRAUD, OR ABUSE.—Not later than 30 days after the date of the enactment of this Act, the Inspector General of the Department of State shall establish and maintain on the homepage of the Internet website of the Office of Inspector General a mechanism by which individuals can anonymously report cases of waste, fraud, or abuse with respect to the Department of State.

AMENDMENT NO. 2703

(Purpose: To increase by \$8,000,000 the amount appropriated or otherwise made available for the Overseas Private Investment Corporation under the heading “Program Account”, and to provide an offset)

On page 410, between lines 15 and 16, insert the following:

**OVERSEAS PRIVATE INVESTMENT CORPORATION**  
SEC. 699B. (a) The amount appropriated or otherwise made available by title II for the Overseas Private Investment Corporation under the heading “PROGRAM ACCOUNT” is hereby increased by \$8,000,000.

(b) The amount appropriated or otherwise made available by title V for “CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION” is hereby reduced by \$8,000,000.

AMENDMENT NO. 2723

(Purpose: To provide funds for the repair or replacement of the Nogales Wash Flood Control Project and the International Outfall Interceptor)

On page 219, line 26, before the period insert the following: Provided further, that of the funds appropriated under this heading, up to \$400,000 should be made available for the repair or replacement of the Nogales Wash Flood Control Project and International Outfall Interceptor.

AMENDMENT NO. 2727

(Purpose: To require increased transparency and accountability at the World Bank)

On page 368, beginning on line 16 strike “and (4)” and insert in lieu thereof

(4) the World Bank has made publicly available the Department of Institutional Integrity’s November 23, 2005 “Report of Investigation into Reproductive and Child Health I Project Credit N0180 India” and any subsequent detailed implementation review, and is implementing the recommendations of the Department of Institutional Integrity regarding this project, including recommendations concerning the prosecution of individuals engaged in corrupt practices; and

AMENDMENT NO. 2726

(Purpose: Regarding the establishment of a United States-Egypt Friendship Endowment, and for other purposes)

Insert where appropriate:

**UNITED STATES-EGYPT FRIENDSHIP ENDOWMENT**

SEC. \_\_\_\_ Of the funds appropriated by this Act and prior Acts making appropriations for foreign operations, export financing, and related programs under the heading “Economic Support Fund” that are available for assistance for Egypt, up to \$500,000,000 may be made available for an endowment to further social, economic and political reforms

in Egypt: Provided, That the Secretary of State shall consult with the Committees on Appropriations on the establishment of such an endowment and appropriate benchmarks for the uses of these funds.

## AMENDMENT NO. 2725

(Purpose: To require increased transparency and accountability regarding foreign assistance)

On page 369, line 8 after the period, insert the following:

(d) NATIONAL BUDGET TRANSPARENCY.—(1) None of the funds appropriated by this Act may be made available for assistance for the central government of any country that fails to make publicly available on an annual basis its national budget, to include income and expenditures.

(2) The Secretary of State may waive subsection(d)(1) on a country-by-country basis if the Secretary reports to the Committees on Appropriations that to do so is important to the national interests of the United States.

(3) The reporting requirement pursuant to section 585(b) of Public Law 108-7 regarding fiscal transparency and accountability in countries whose central governments receive United States foreign assistance shall apply to this Act.

## AMENDMENT NO. 2728

(Purpose: To prohibit assistance for Iraq, and to require a report on the extent that the Government of Iraq is committed to combating corruption in Iraq, and for other purposes)

Insert where appropriate:

## IRAQ

SEC. \_\_\_\_\_. (a) None of the funds appropriated or otherwise made available by this Act may be made available for assistance for Iraq.

(b) Not later than 30 days after enactment of this Act the Secretary of State shall submit a report to the Committees on Appropriations detailing the extent to which the Government of Iraq is committed to combating corruption in Iraq and the specific actions and achievements of the Government of Iraq in combating corruption, to include a list of those senior Iraqi leaders who have been credibly alleged to be engaged in corrupt practices and activities.

(c) Notwithstanding any other provision of law, policy, or regulation, none of the funds made available in this Act or any other Act making appropriations for foreign operations export financing and related programs assistance for Iraq may be made available for unless the Secretary of State, in consultation with the Secretary of Defense, certifies to the Committees on Appropriations that the Departments of State and Defense are providing the Committees on Appropriations, including relevant staff, regular, full and unfettered access to programs in Iraq for the purposes of conducting oversight.

(d) Subsections (a) and (c) shall not apply to the ninth and thirteenth provisos under the heading "Economic Support Fund" in this Act.

## AMENDMENT NO. 2730

(Purpose: To require the Department of State to establish visa processing operations in Iraq)

## "CONSULAR OPERATIONS

SEC. \_\_\_\_\_. (a) The Secretary of State shall establish visa processing facilities in Iraq within 180 days of enactment of this Act in which aliens may apply and interview for admission to the United States.

(b) The Secretary of State shall report to the Congress no later than 30 days after en-

actment of this Act on funding and security requirements for consular operations in Iraq in fiscal year 2008."

## AMENDMENT NO. 2731

(Purpose: Technical amendment relating to the health work force in developing countries)

## AMENDMENT NO. 2733, AS MODIFIED

On page 255, after the period, insert the following:

*Provided further*, That of the funds appropriated under this heading, not less than \$10,000,000 should be made available for (1) programs to locate and identify persons missing as a result of armed conflict, violations of human rights, or natural disasters; (2) to assist governments in meeting their obligations regarding missing persons; and (3) to support investigations and prosecutions related to war crimes, crimes against humanity, genocide and other crimes under international law

## AMENDMENT NO. 2734

(Purpose: To provide a United States contribution to the International Commission Against Impunity in Guatemala)

On page 254, line 16, after the comma insert the following:

"not less than \$4,000,000 should be made available for a United States contribution to the International Commission Against Impunity in Guatemala,"

## AMENDMENT NO. 2735

(Purpose: To provide flexibility for the use of aircraft provided to Colombia, and for other purposes)

On page 266, line 14, strike "feasible" and insert in lieu thereof "practicable and that aerial eradication will not contribute to a significant loss of biodiversity".

On page 267, line 17 delete "determines" and insert in lieu thereof "certifies to the Committees on Appropriations".

On page 267, line 18, strike "feasible" and insert in lieu thereof "practicable".

On page 268, line 10, after the period insert the following:

"(f) Rotary and fixed wing aircraft supported with funds appropriated under this heading for assistance for Colombia should be used for drug eradication and interdiction including to transport personnel in connection with manual eradication programs, and to provide transport in support of alternative development programs and investigations of cases under the jurisdiction of the Attorney General, the Procuraduria General de la Nacion, and the Defensoria del Pueblo.

On page 268, line 11, strike "(f)" and insert in lieu thereof "(g), and on page 268, line 19, strike "(g)" and insert in lieu thereof "(h)".

On page 268, line 14, after "certifies" insert "to the Committees on Appropriations".

## AMENDMENT NO. 2736

(Purpose: To limit contamination of natural water sources and protect food security)

On page 268, line 4, strike "or" and insert in lieu thereof the following:

" , disrupt or contaminate natural water sources, reduce local food security, or cause"

## AMENDMENT NO. 2737

(Purpose: To expand the existing human rights certification to assistance for the Bolivian police)

On page 268, line 12, after "military" insert "and police".

On page 268, line 14, strike "military is" and insert in lieu thereof "military and police are".

On page 268, line 16, strike "military's".

On page 268, line 17, after "in" insert "of the military and police".

On page 268, line 17, after "military" and before "personnel" insert "and police".

## AMENDMENT NO. 2738

(Purpose: To condition assistance relating to the Western Sahara)

On page 277, line 17, after the colon, insert the following:

*Provided further*, that of the funds appropriated under this heading that are available for assistance for Morocco, not more than \$2,000,000 may be obligated until the Secretary of State certifies and reports to the Committees on Appropriations that Moroccan Government authorities in the territory of the Western Sahara have (1) ceased to persecute, detain, and prosecute individuals for peacefully expressing their opinions regarding the status and future of the Western Sahara and for documenting violations of human rights; and (2) provided unimpeded access to internationally recognized human rights organizations, journalists, and representatives of foreign governments to the Western Sahara:

## AMENDMENT NO. 2740

(Purpose: Technical amendment relating to unobligated balances)

On page 286, line 14, strike "REPORT".

## AMENDMENT NO. 2741

(Purpose: To increase the limitation on representational expenses for the Inter-American Foundation)

On page 287, line 19, strike "\$2,000" and insert in lieu thereof "\$4,000".

## AMENDMENT NO. 2742

(Purpose: Technical amendment relating to Nepal)

On page 306, line 20, after "Mexico" insert ", Nepal,".

## AMENDMENT NO. 2743

(Purpose: To provide a United States contribution for assistance for civilian victims in Afghanistan)

On page 309, line 23, after the comma insert the following: "\$2,000,000 should be made available for a United States contribution to the North Atlantic Treaty Organization/International Security Assistance Force Post-Operations Humanitarian Relief Fund,"

## AMENDMENT NO. 2744

(Purpose: To prohibit assistance for countries that the President determines grant sanctuary to any individual or group which has committed a gross violation of human rights)

On page 312, line 11, after "terrorism" insert "or other gross violation of human rights".

## AMENDMENT NO. 2746

(Purpose: To provide authority for assistance to former combatants)

On page 326, line 18, after the period insert the following:

"(o) DEMOBILIZATION, DISARMAMENT, AND REINTEGRATION ASSISTANCE.—Notwithstanding any other provision of law, policy or regulation, funds appropriated by this Act and prior acts making appropriations for foreign operations, export financing, and related programs may be made available to support programs to demobilize, disarm, and reintegrate into civilian society former combatants of foreign governments or organizations who have renounced involvement or participation in such organizations.

## AMENDMENT NO. 2747

(Purpose: To prohibit prior approval of foreign governments relating to assistance for democracy, human rights and governance activities)

On page 326, line 18, insert the following:

(o) NONGOVERNMENTAL ORGANIZATIONS.—With respect to the provisions of assistance for democracy, human rights and governance activities, the organizations implementing such assistance and the specific nature of that assistance shall not be subject to the prior approval by the government of any foreign country.

## AMENDMENT NO. 2748

(Purpose: Technical amendment relating to Presidential discretion)

On page 335, line 7, strike “the waiver authority of subsection (b) is exercised” and insert in lieu thereof “the President makes a determination pursuant to subsection (b)”.

## AMENDMENT NO. 2749

(Purpose: Clarification relating to assistance for Central and South America)

On page 341, line 9, strike “and Brazil” and insert in lieu thereof the following:

“Brazil, Latin America and Caribbean Regional, Central America Regional, and South America Regional”

## AMENDMENT NO. 2750

(Purpose: Technical amendment relating to a certification for assistance for Colombia)

On page 348, line 3, after “and” insert “subsequently certifies and”

On page 348, line 3, strike “certification and”.

On page 348, line 8, after “Defense” insert “, the Attorney General”.

On page 350, line 12, strike “Colombian Government is ensuring that the”.

On page 350, line 16, strike “the Colombian Armed Forces”.

On page 350, line 21, after “and” insert “subsequently certifies and”.

On page 350, line 21, strike “certification and”.

## AMENDMENT NO. 2751

(Purpose: Technical amendment relating to illegal armed groups)

On page 353, line 2, strike “determines and”.

On page 353, line 2, after “certifies” insert “and reports”.

## AMENDMENT NO. 2752

(Purpose: Technical amendment relating to Sudan)

On page 366, line 4, after “certifies” insert “and reports”.

## AMENDMENT NO. 2753

(Purpose: Technical amendment relating to monitoring of assistance)

On page 371, line 26, strike “describing” and insert in lieu thereof “detailing”.

## AMENDMENT NO. 2754, AS MODIFIED

On page 377, line 6, after the comma insert “not less than \$2,000,000 should be made available for wildlife conservation and protected area management in the Boma-Jonglei landscape of Southern Sudan, and”

## AMENDMENT NO. 2755

(Purpose: Technical amendment relating to Uzbekistan)

On page 380, line 26, strike “have been credibly alleged to” and insert in lieu thereof “the Secretary has credible evidence to believe”

## AMENDMENT NO. 2756

(Purpose: Technical amendment relating to assistance for the countries of Central Asia)

On page 383, line 4, strike “he” and insert in lieu thereof “the Secretary”.

On page 383, line 14, strike “6” and insert in lieu thereof “12”.

## AMENDMENT NO. 2757

(Purpose: Technical amendment relating to a coordinator of activities relating to indigenous peoples internationally)

On page 388, line 11, strike “, guidelines”.

On page 388, line 11, after “goals,” insert “guidelines”.

On page 388, line 16, strike “executing” and insert in lieu thereof “implementing”.

## AMENDMENT NO. 2758

(Purpose: Technical amendment relating to demobilization assistance for Colombia)

On page 390, line 20, strike “against human rights defenders”.

## AMENDMENT NO. 2759

(Purpose: To clarify conditions on assistance for Indonesia)

On page 393, line 1, strike “provided a copy of its written plans to effectively address the following, and a copy of each plan has been provided with the report”, and insert in lieu thereof “written plans to effectively”.

On page 393, line 4, before “accountability” insert “provide”.

On page 393, line 6, “to allow public access to Papua and West Irian Jaya” and insert in lieu thereof “allow public access to West Papua”.

On page 393, line 8, strike “to”.

## AMENDMENT NO. 2760

(Purpose: To clarify conditions on military assistance for Guatemala)

On page 393, line 12, strike everything after “(a)” through the period on page 394, line 15, and insert in lieu thereof the following:

“Funds appropriated by this Act under the heading “International Military Education and Training” that are available for assistance for Guatemala, other than for expanded international military education and training, may be made available only for the Guatemalan Air Force and Navy: Provided, That such funds may be made available only if the Secretary of State certifies that the Guatemalan Air Force and Navy are respecting human rights and are cooperating with civilian judicial investigations and prosecutions of military personnel who have been credibly alleged to have committed violations of human rights.

(b) Of the funds appropriated by this Act under the heading “Foreign Military Financing Program”, not more than \$500,000 may be made available for the Guatemalan Air Force and Navy: Provided, That such funds may be made available only if the Secretary of State certifies that the Guatemalan Air Force and Navy are respecting human rights and are cooperating with civilian judicial investigations and prosecutions of military personnel who have been credibly alleged to have committed violations of human rights, and the Guatemalan Armed Forces are fully cooperating with the International Commission Against Impunity in Guatemala.”

## AMENDMENT NO. 2761

(Purpose: To restrict assistance for countries that recruit child soldiers)

On page 395, line 1, strike “security” and insert in lieu thereof the following: “governmental armed forces or government-supported armed groups, including paramilitaries, militias, or civil defense forces.”

On page 395, line 7, after “to” insert the following: “demobilize children from its forces or from government-supported armed groups and”.

## AMENDMENT NO. 2762, AS MODIFIED

On page 395, line 24, after the semi-colon insert “(2) the Philippine Government is im-

plementing a policy of promoting military personnel who demonstrate professionalism and respect for human rights, and is investigating and prosecuting military personnel and others who have been credibly alleged to have committed extrajudicial executions or other violations of human rights.”

On page 396, line 1, strike “(2)” and insert in lieu thereof “(3)”.

## AMENDMENT NO. 2764

(Purpose: To add conditions relating to assistance for Sri Lanka)

On page 397, line 24, after “that” insert “(1)”.

On page 398, line 3, after “soldiers” insert “; (2) the Sri Lankan Government has provided unimpeded access to humanitarian organizations and journalists to Tamil areas of the country; and (3) the Sri Lankan Government has agreed to the establishment of a field presence of the Office of the United Nations High Commissioner for Human Rights in Sri Lanka.”.

## AMENDMENT NO. 2765

(Purpose: Technical amendment relating to the Millennium Challenge Corporation)

On page 402, line 22, after “the” insert “transparent and”.

## AMENDMENT NO. 2766

(Purpose: To deny visas for officials of foreign governments and their families who have been involved in corruption relating to the extraction of natural resources)

At the appropriate place in the bill insert the following:

## ANTI-KLEPTOCRACY

SEC. \_\_\_\_\_. (a) In furtherance of the National Strategy to Internationalize Efforts Against Kleptocracy and Presidential Proclamation 7750, not later than 90 days after the date of enactment of this Act the Secretary of State shall send to the appropriate congressional committees a list of officials of the governments of Angola, Burma, Cambodia, Equatorial Guinea, Democratic Republic of the Congo, and the Republic of the Congo, and their immediate family members, who the Secretary has credible evidence to believe have been involved in corruption relating to the extraction of natural resources in their countries.

(b) Not later than 10 days after the list described in subsection (a) is submitted to the appropriate congressional committees, the following sanctions shall apply:

(1) Any individual on the list submitted under subsection (a) shall be ineligible for a visa to enter the United States.

(2) No property or interest in property belonging to an individual on the list submitted under subsection (a), or to a member of the immediate family of such individual if the property is effectively under the control of such individual, may be transferred, paid, exported, withdrawn, or otherwise dealt with, if the property is within the United States or within the possession or control of a United States person, including the overseas branch of such person, or after the date of the enactment of this Act comes within the control of such person.

(3) No United States person may engage in financial transactions with an individual on the list submitted under subsection (a), or with a member of the immediate family of such individual if the transaction will benefit an individual on the list submitted under subsection (a).

## AMENDMENT NO. 2767, AS MODIFIED

On page 255, line 5, before the period, insert the following:

“Provided further, That of the funds appropriated under this heading, not more than \$500,000 should be made available for the Department of Energy’s National Nuclear Security Administration to support initiatives which bring together public officials and private individuals from nations involved in the Six-Party Talks for informal discussions on resolving the North Korea nuclear issue:”

AMENDMENT NO. 2769, AS MODIFIED

At the appropriate place in the bill, add the following new section:

UGANDA

SEC. \_\_\_\_\_. (a) Not later than 90 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations detailing a strategy for substantially enhancing United States efforts to resolve the conflict between the Lord’s Resistance Army (LRA) and the Government of Uganda (GOU), including—

(1) direct and sustained participation by the United States in confidence-building measures in furtherance of the peace process;

(2) increased diplomatic pressure on the Democratic Republic of the Congo (to eliminate the LRA’s current safe haven) and on Sudan;

(3) brokering direct negotiations between the GOU and the leaders of the LRA on personal security arrangements; and

(4) financial support for disarmament, demobilization, and reintegration to provide mid-level LRA commanders incentives to return to civilian life.

(b) Of the funds appropriated by this Act under the heading “Economic Support Fund”, not less than \$5,000,000 shall be made available to implement the strategy described in subsection (a).

AMENDMENT NO. 2692, AS MODIFIED

On page 410, between lines 15 and 16, insert the following:

COMPREHENSIVE NUCLEAR THREAT REDUCTION AND SECURITY PLAN

SEC. 699B. (a) Not later than 180 days after the date of the enactment of this Act, the President shall submit to Congress a comprehensive nuclear threat reduction and security plan, in classified and unclassified forms—

(1) for ensuring that all nuclear weapons and weapons-usable material at vulnerable sites are secure by 2012 against the threats that terrorists have shown they can pose;

(2) for working with other countries to ensure adequate accounting and security for such materials on an ongoing basis thereafter; and

(3) for making security improvements to ensure, to the maximum extent possible, that the existing U.S. nuclear weapons stockpile and weapons-usable material are protected from the threats terrorists have shown they can pose.

(b) For each element of the accounting and security effort described under subsection (a)(2), the plan shall—

(1) clearly designate agency and departmental responsibility and accountability;

(2) specify program goals, with metrics for measuring progress, estimated schedules, and specified milestones to be achieved;

(3) provide estimates of the program budget requirements and resources to meet the goals for each year;

(4) provide the strategy for diplomacy and related tools and authority to accomplish the program element;

(5) provide a strategy for expanding the financial support and other assistance provided by other countries, particularly Rus-

sia, the European Union and its member states, China, and Japan, for the purposes of securing nuclear weapons and weapons-usable material worldwide;

(6) outline the progress in and impediments to securing agreement from all countries that possess nuclear weapons or weapons-usable material on a set of global nuclear security standards, consistent with their obligation to comply with United Nations Security Council Resolution 1540;

(7) describe the steps required to overcome impediments that have been identified; and

(8) describe global efforts to promulgate best practices for securing nuclear materials.

(c) Sense of the Senate. The Administration shall not sign any agreement with the Russian Federation on low enriched uranium that does not include a requirement that a portion of the low enriched uranium be derived from highly enriched uranium.

AMENDMENT NO. 2784

(Purpose: to exclude aliens who have engaged in or advocated terrorist activity on behalf of or received military-type training from a Tier I or II terrorist organization from eligibility for relief from terrorism-related immigration bars)

Section 694 of the bill is amended to read as follows:

SEC. 694. (a) AMENDMENT TO AUTHORITY TO DETERMINE THE BAR TO ADMISSION INAPPLICABLE.—Section 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)) is amended to read as follows:

“The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may determine in such Secretary’s sole unreviewable discretion that subsection (a)(3)(B) shall not apply with respect to an alien within the scope of that subsection or that subsection (a)(3)(B)(vi)(III) shall not apply to a group within the scope of that subsection, except that no such waiver may be extended to an alien who is within the scope of subsection (a)(3)(B)(i)(II), no such waiver may be extended to an alien who is a member or representative of, has voluntarily and knowingly engaged in or endorsed or espoused or persuaded others to endorse or espouse or support terrorist activity on behalf of, or has voluntarily and knowingly received military-type training from a terrorist organization that is described in subclause (I) or (II) of subsection (a)(3)(B)(vi), and no such waiver may be extended to a group that has engaged terrorist activity against the United States or another democratic country or that has purposefully engaged in a pattern or practice of terrorist activity that is directed at civilians. Such a determination shall neither prejudice the ability of the United States Government to commence criminal or civil proceedings involving a beneficiary of such a determination or any other person, nor create any substantive or procedural right or benefit for a beneficiary of such a determination or any other person. Notwithstanding any other provision of law (statutory or nonstatutory), including section 2241 of Title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to review such a determination or revocation except in a proceeding for review of a final order of removal pursuant to section 1252 of this title, and review shall be limited to the extent provided in section 1252(a)(2)(D). The Secretary of State may not exercise the discretion pro-

vided in this clause with respect to an alien at any time during which the alien is the subject of pending removal proceedings under section 1229a of this title.”

(b) AUTOMATIC RELIEF FOR THE HMONG AND OTHER GROUPS THAT DO NOT POSE A THREAT TO THE UNITED STATES.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)), the Karen National Union/Karen Liberation Army (KNU/KNLA), the Chin National Front/Chin National Army (CNF/CNA), the Chin National League for Democracy (CNLD), the Kayan New Land Party (KNLP), the Arakan Liberation Party (ALP), the Mustangs, the Alzados, the Karenni National Progressive Party, and appropriate groups affiliated with the Hmong and the Montagnards shall not be considered to be a terrorist organization on the basis of any act or event occurring before the date of enactment of this section. Nothing in this subsection may be construed to alter or limit the authority of the Secretary of State or the Secretary of Homeland Security to exercise his discretionary authority pursuant to 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)).”

(c) TECHNICAL CORRECTION.—(1) IN GENERAL.—Section 212(a)(3)(B)(ii) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(ii)) is amended by striking “Subclause (VII)” and replacing it with “Subclause (IX)”.

(d) DESIGNATION OF THE TALIBAN AS A TERRORIST ORGANIZATION.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)), the Taliban shall be considered to be a terrorist organization described in subclause (I) of clause (vi) of that section.

(e) REPORT ON DURESS WAIVERS.—

The Secretary of Homeland Security shall provide to the Committees on the Judiciary of the United States Senate and House of Representatives a report, not less than 180 days after the enactment of this Act and every year thereafter, which may include a classified annex if appropriate, describing—

(1) the number of individuals subject to removal from the United States for having provided material support to a terrorist group who allege that such support was provided under duress;

(2) a breakdown of the types of terrorist organizations to which the individuals described in paragraph (1) have provided material support;

(3) a description of the factors that the Department of Homeland Security considers when evaluating duress waivers; and

(4) any other information that the Secretary believes that the Congress should consider while overseeing the Department’s application of duress waivers.

(f) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of enactment of this section, and these amendments and sections 212(a)(3)(B) and 212(d)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B) and 1182(d)(3)(B)), has amended by these sections, shall apply to—

(A) removal proceedings instituted before, on, or after the date of enactment of this section; and

(B) acts and conditions constituting a ground for inadmissibility, excludability, deportation, or removal occurring or existing before, on, or after such date.

AMENDMENT NO. 2785

(Purpose: To provide funding for secondary wastewater treatment, consistent with the Committee report)

On page 219, line 26, before the period insert: “,of which up to \$66,000,000 shall be

made available only for construction in the United States of secondary wastewater treatment capability.”

## AMENDMENT NO. 2786

(Purpose: To express the sense of the Senate regarding actions needed on the part of the Government of Egypt to promote the rule of law and reduce the smuggling of weapons into Gaza)

On page 410, between lines 15 and 16, insert the following:

## RULE OF LAW AND BORDER SECURITY IN EGYPT

SEC. 699B. (a) The Senate makes the following findings:

(1) Fighting in Gaza during the summer of 2007 demonstrated that the terrorist organization Hamas, which unlawfully seized control over Gaza in June 2007, has been able to achieve a dramatic increase in the quantity and sophistication of arms at its disposal.

(2) Without these arms, the terrorist organization would not have been able to seize control over the Gaza territory.

(3) There is substantial evidence that a significant proportion of these arms were smuggled across the border between Gaza and Egypt.

(4) The Egyptian military is a capable force, made possible in substantial part by a close relationship with the United States.

(5) Concurrent with the escalation of dangerous arms smuggling across the border between Egypt and Gaza has been a retrogression in the rule of law in Egypt.

(6) This loss of hard-earned ground has been characterized by reports of harsh reaction by the Government of Egypt to dissent, including the jailing of political opponents.

(7) The United States has provided aid to Egypt in excess of \$28,000,000,000 over the past three decades.

(b) The Senate—

(1) reaffirms its long-standing friendship with the people of Egypt;

(2) believes that our friendship with Egypt requires the Senate to address such vital policy concerns;

(3) urges the Government of Egypt to make concrete and measurable progress on restoring the rule of law, including improving the independence of the judiciary and improving criminal procedures and due process rights and halting the cross-border flow of arms to Gaza;

(4) believes it is the best interest of Egypt, the region, and the United States that Egypt takes prompt action to demonstrate progress on these matters; and

(5) urges the Department of State to work vigorously and expeditiously with the Government of Egypt and the Government of Israel to bring the border between Egypt and Gaza border under effective control.

## AMENDMENT NO. 2787

(Purpose: Technical amendment relating to the office of Private and Voluntary Cooperation)

On page 245, line 17, strike “may” and insert in lieu thereof “should”.

## AMENDMENT NO. 2788

(Purpose: Technical amendment relating to the Democracy Fund)

On page 262, line 16, before “institutions” insert “organizations and”.

## AMENDMENT NO. 2789

(Purpose: To enable the Department of State to respond to a critical shortage of passport processing personnel)

On page 211, line 20, insert after “purposes:” the following: “*Provided further*, That during fiscal year 2008, foreign service annu-

itants may be employed, notwithstanding section 316.401 of title 5, Code of Federal Regulations, pursuant to waivers under section 824(g)(1)(C)(ii) of the Foreign Service Act of 1980 (22 U.S.C. 4064(g)(1)(C)(ii)).”

Mr. GREGG. I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. LEAHY. Mr. President, before we go to third reading, I wish to thank Senator GREGG for his tireless efforts on this bill and the Members of the Appropriations Committee which passed this bill originally 28 to 1. I will say more about Senator GREGG’s staff and my staff tomorrow so as not to hold up third reading.

Mr. GREGG. Mr. President, I join with Senator LEAHY and thank him for the fair and open way he has pursued this bill. I thank his staff again, as I did earlier, for their great work, and my staff, obviously, also. It has been a very fair and open process, and I very much appreciate his treatment of the Republican membership in this exercise.

## ACCELERATING RFA FOR SOILS, WATER, AND ECOSYSTEM SERVICES CRSP

Mr. INOUE. Mr. President, I would like to discuss with the Senator from Vermont an issue that has major implications for food security and environmental protection in developing countries and the United States.

Over the last decade, the Soils Management CRSP has performed admirably with the University of Hawaii serving as the management entity. It is through my relationship with the University of Hawaii that I have learned that this program has successfully developed globally applicable science-based principles and tested them on a site-specific basis in more than 22 developing countries in Africa, Asia, and Latin America. This has enabled users to access decision support tools to diagnose problems at specific locations in any country, and prescribe alternative solutions to correct them.

While the Soils Management CRSP has been successful during its planned 10-year life, I am pleased that the U.S. Agency for International Development will build on the accomplishments of this program and seek a broader scope for a succeeding CRSP. The Agency correctly perceives that, while sound soil management is critical to food security, sustainable natural resources management, and economic growth and progress in the developing world, soil resources must be managed in the context of all resources in the ecosystem. I support the establishment and operation of the Soil, Water, and Ecosystem Services CRSP.

My concern is that the Agency does not plan to compete the new Soil, Water, and Ecosystem Services CRSP until 2009. With a likely 2-year interruption of research activity, the useful

elements of expiring CRSPs are likely to be compromised and continuity of resource management research will not be forthcoming.

To circumvent these problems, I ask your support in encouraging the Agency to accelerate a request for applications, RFA, for a Soil, Water, and Ecosystem Services CRSP through established competitive processes. Conducting the RFA in fiscal year 2008 will minimize the loss in program continuity associated with recently expired CRSPs such as the Soils Management CRSP. Acceleration will minimize risks to food security and protection of the environment in developing countries and in the United States. An earlier competition for the new CRSP will go a long way toward preserving the momentum and expertise of the collaborative network of researchers involved in recently completed CRSPs.

I believe that the committee recommendation for funds for Collaborative Research Support Programs in 2008 is sufficient to accommodate a request for applications—RFA—for a Soil, Water, and Ecosystem Services CRSP in 2008. I also emphasize that my interest is in a more comprehensive resource management CRSP solicited through established competitive processes based solely on merit and abilities to deliver science-based recommendations.

Mr. LEAHY. I thank the Senator from Hawaii for bringing this issue to my attention. I agree about the importance of continuity and momentum in natural resource management research. I will work to ensure that your concerns are communicated to the Administrator of the U.S. Agency for International Development and that the Agency is encouraged to utilize funds appropriated for 2008 to accelerate the RFA process for a Soil, Water, and Ecosystem Services CRSP in 2008.

Mr. INOUE. I thank my colleague for his consideration and support of the Soil, Water, and Ecosystem Services CRSP.

## PASSPORT SERVICES OFFICES

Mr. PRYOR. Mr. President, I would like to engage the chairman of the Senate Appropriations State, Foreign Operations Subcommittee in a brief colloquy regarding the situation at the State Department’s Passport Services Offices. Like many Members on both sides of the Hill, my office in recent months has been deluged by constituents who have had tremendous difficulties getting passports in time for trips they have planned, often many months in advance. I appreciate the fact that the subcommittee has responded to this situation by providing additional resources to the Department to address the passport backlog.

Freedom and ease of travel to foreign destinations is extremely important to

the competitiveness of American business as well as for individual recreational and family needs. Many American businesses, including a significant part of the American travel industry, depend on passport services companies to obtain necessary travel documents for their employees and customers in an expedited fashion so they can travel not just when they want to but when they need to. Passport services firms also assist individual citizens when they are not located near one of the regional passport offices, have physical disabilities, or simply cannot get off work to make a personal visit to the passport office.

The number of passport issuances nationally has grown by more than 130 percent in recent years. At the same time, the demand of U.S. citizens and corporations for the expedited services of passport services companies has never been greater. However, in recent years regional Passport Services Offices have limited the number of "slots," or applications, that individual passport services companies can submit on a daily basis. The reductions at all the regional offices collectively have reduced nationally the number of applications individual companies can submit by over 40 percent. It is now clear that the recent problems with passport delays faced by the traveling public as a whole are related to the problems faced by passport services companies in the last few years: lack of resources and improper allocation of resources by the Department.

Instead of creating more work, passport services companies assist passport services' adjudicators by using barcode computer technology, ensuring application forms and supporting documents are filled out accurately and completely, and improving efficiency and decreasing confusion at passport acceptance facilities nationwide by thoroughly preparing applicants before acceptance agents.

Leading travel industry representatives have formally expressed strong support for efforts to allow passport services companies to submit more applications. The American Society of Travel Agents, Cruise Lines International Association, the National Business Travel Association, the Travel Business Roundtable, and the Travel Industry Association of America have all written the Department of State expressing unqualified support for the industry's request for more slots for individual companies.

I would like to ask the distinguished chairman of the subcommittee, is it true that the committee has provided the Department \$40 million over the President's budget request to enhance passport operations?

Mr. LEAHY. That is true. I would say to my colleague from Arkansas that this subcommittee is not satisfied with the performance of the Department in

the last few months with respect to the adjudication and distribution of passports in a timely fashion. We recognize that a tremendous number of dedicated public servants at all levels of the State Department have been putting in long hours trying to get rid of the backlog in passports. We think it is very important, however, especially as the deadline for implementation of the Western Hemisphere Travel Initiative gets closer, that the Department be better prepared to handle spikes in demand for passports and to disseminate better information about the procedures and options available for getting expedited passports.

Mr. PRYOR. Increasing the number of daily applications individual passport service companies can submit is an essential component of meeting the personal and business travel needs of American citizens who require special assistance. Because these companies submit applications to the exact specifications of Passport Services, allowing individual firms to submit more applications daily would enable Passport Services to adjudicate a greater number of applications more efficiently.

As the chairman may know, Arkansas is now home to a passport processing facility that is working on all cylinders helping to eliminate the backlog. The Washington Regional Agency of Passport Services already has staff dedicated exclusively to processing applications submitted by passport services companies. Does the chairman/ranking member of the subcommittee agree that we should encourage the consideration of a similar approach in all regional offices to facilitate the daily increase in applications for passport services firms and recommend Passport Services expand one of its regional offices to provide significantly expanded dedicated services to passport service companies?

Mr. LEAHY. I agree that we should encourage the Department to consider providing such dedicated infrastructure, especially if it will help to alleviate the backlogs that have occurred all over the country.

Mr. PRYOR. I thank the chairman of the subcommittee for his attention to this issue.

#### EXTRAJUDICIAL KILLINGS IN THE PHILIPPINES

Mrs. BOXER. Mr. President, as chair of the Senate Foreign Relations Subcommittee on East Asian and Pacific Affairs, I remain deeply concerned about reports of extrajudicial killings in the Philippines.

The people of the United States and the Philippines enjoy a close friendship that is deeply valued on both sides. Our nations have a strong bond that is supported and celebrated by the 3 million Americans of Philippine ancestry that live in the United States today. California alone is home to more than 1 million Filipino Americans.

Because of the close ties between our two nations and our two militaries, it

is essential that the government of Gloria Arroyo take strong action to end the killings and punish those who have committed abuses.

Over the past 6 years, hundreds of extrajudicial killings have taken place throughout the Philippines. Those targeted have included journalists, religious leaders, political figures, human rights activists, and union leaders.

For too long, the Government of the Philippines has not taken sufficient action to address extrajudicial killings and bring those responsible to justice.

Last year, pressure from international human rights groups, foreign governments, and political leaders forced the government of President Arroyo to launch an investigation into the killings that was headed by retired Supreme Court Justice Jose Melo. The Melo Commission report, which was made public early this year, found that the killings of activists appear to be part of an "orchestrated plan" and that the Philippine National Police has made little progress in investigating or prosecuting cases.

Philip Alston, the U.N. Special Rapporteur on Extrajudicial, Summary or Arbitrary Executions has stated that the Philippine Armed Forces were in "a state of almost total denial" on the need to address "the significant number of killings which have been convincingly attributed to them" and that a "culture of impunity" exists within the Philippine justice system.

In response, the Philippine Government has announced that it is taking steps to address these abuses. President Arroyo has said herself that "these killings will be resolved and the military will continue to be a vanguard for freedom."

Last week in Manila, hundreds of relatives and supporters of those who are missing or killed marched to demand action and justice. One of the marchers carried a picture of her son, an activist who was reportedly abducted from a mall last April by seven armed persons who identified themselves as police officers. The car used in the abduction was traced to a vehicle impounded at a Philippine military base. Despite an order from the Supreme Court, the military has not released the missing activist.

During a hearing I chaired in March on this issue, a bishop from the United Church of Christ in the Philippines testified that, "with such an appalling death toll of extrajudicial killings in our country at this time of the Arroyo administration, nobody could ever claim that she or he is not afraid and is safe. I admit that I have that fear . . ."

I am very pleased that Senator LEAHY has included language in the Senate State Department and Foreign Operations appropriations bill that fences \$2 million of military assistance on the condition that the Secretary of

State certifies that the Philippine Government is implementing the recommendations of the U.N. Special Rapporteur on Extrajudicial, Summary or Arbitrary Executions, that the Philippine military is not engaging in acts of intimidation or violence against members of legal organizations that advocate for human rights, and that the Government is investigating and prosecuting those who have committed extrajudicial killings.

This binding legislative language is critical. I hope that Secretary Rice is able to produce a report that states that the Philippine Government is taking real action and the Philippine military is no longer responsible for the deaths of innocent persons.

Senator LEAHY, if the Philippine Government fails to meet the three conditions contained in this act, will you work with me to place additional limitations on future U.S. military assistance to the Philippines?

Mr. LEAHY. I share Senator BOXER's concern about extrajudicial violence in the Philippines and will continue to monitor this situation carefully. I will consider additional limitations on future U.S. military assistance if the Philippine Government fails to adequately address this issue.

Mr. MCCAIN. Mr. President, I support amendment No. 2708 that would prevent contributions to organizations that perform or promote abortion as a method of family planning. I was unable to be in attendance for this vote. However, if I had been present, I would have voted in favor of this amendment. Similarly, I support amendment No. 2707 that would prohibit funding of organizations that support coercive abortion. If I had been present, I would have voted in favor of this amendment.

I oppose amendment No. 2719 that would rescind the "Mexico City Policy" in its entirety, and, had I been present, I would have voted against it.

Life is the most important gift each of us is given, and I believe that abortion unfairly takes the innocent life of an unborn child who deserves protection, morally and legally. For this reason, I oppose abortion, except in the case of rape, incest or when the life of the mother is endangered.

The "Mexico City Policy" denies U.S. population assistance funds to private organizations that campaign to legalize abortion in foreign countries, or which otherwise promote abortion as a method of family planning. I believe that we must be committed to protecting the life of unborn children, and I do not support the expenditure of U.S. taxpayer dollars for the purposes of funding abortions, whether inside or outside the United States. While I understand the need for family planning services, particularly in developing countries, and support efforts to meet these needs, I do not believe that abortion is an appropriate form of birth

control. For this reason, I oppose the allocation of taxpayer money to organizations that promote and provide abortion services.

Mr. CORNYN. Mr. President, the increasing instability along the Texas/Mexico border is of great concern to me. U.S. citizens who live in the border communities of my home State are caught in the crossfire of drug cartels engaged in illegal trafficking of drugs, weapons, cash, and people.

Nuevo Laredo, a city across the river from Laredo, TX, has been caught up in a violent turf war between rival drug gangs fighting for billion-dollar smuggling routes into the United States. This issue is relevant because many people are missing as a result of the violence in Nuevo Laredo, including over 20 U.S. citizens.

One tragic example involves Brenda Cisneros and her friend Yvette Martinez a 27-year-old mother of two young girls. On September 17, 2004, the two women were celebrating Brenda's 23rd birthday at a concert across the border in Nuevo Laredo. Neither has been seen since.

The ongoing drug wars in Nuevo Laredo are spilling over into Laredo and nearby communities in the United States. I fear the threat of violence to our citizens who live and work in border regions will only continue to escalate. This condition is unacceptable and Mexico must act immediately to end this situation.

Federal, state, and local law enforcement officials along the border routinely seize guns, ammunition, drugs, and illegal aliens. Additionally, Border Patrol agents face hundreds of assaults each year ranging from shootings, to rock throwing, to attempts to run them over.

In August 2005, I sent a letter to the Attorney General requesting that additional resources be allocated to remedy this situation. The Attorney General and the administration quickly took action to protect the people of Texas by sending a Violent Crime Impact Team to address the violence, particularly the problem of missing persons.

However, as I noted in a letter to Tony Garza, the U.S. Ambassador to Mexico, "the good work of U.S. law enforcement will never be enough without serious commitment and strong efforts from Mexico."

Since April 2006, I have been working with Ambassador Garza to encourage the Mexican government to help U.S. law enforcement and increase Mexico's efforts in locating the numerous missing persons from the Laredo area. I have also met with other top-level Mexican officials and urged them to allocate more resources toward finding the missing persons, and to coordinate efforts with the United States. It is clear that Mexico must do more to crack down on violence along the border.

This legislation provides funds for international narcotics control and law enforcement. The purpose of this provision is to assist foreign countries in combating narcotics, gangs, terrorism, and crime. The House has already passed this bipartisan bill, and we must ensure the programs we are funding are focused in the right direction by including explicit language.

According to the House Judiciary Committee report, the committee "continues to support a strong United States counternarcotics assistance program in order to protect United States communities from the ravages of drugs." Furthermore, the House Judiciary Committee recommendation includes \$27.5 million for programs in Mexico to support the fight against human, drug, and weapon smuggling.

The amendment I am offering today ensures that a portion of this funding will be allocated for locating the many missing Americans who have been lost in the battles between drug cartels. It is simply unacceptable to allow U.S. citizens to become casualties of the violent war being waged by drug gangs in Mexico.

The truth is that, just as the violence and instability on the border is a serious problem for both countries, the solution lies both with the United States and Mexico. It will take all of our efforts and Mexico's efforts combined to win the battle against border violence.

Any legislation that appropriates funding for programs to combat drug smuggling in Mexico must also allocate resources to combat the fallout of drug trafficking. My amendment simply goes one step further in protecting our communities from the turmoil surrounding the narcotics conflict by facilitating the return of missing Americans to their loved ones.

Mr. CONRAD. Mr. President, I rise to offer for the record, the Budget Committee's official scoring of H.R. 2764, the Department of State, Foreign Operations, and Related Agencies Appropriations Act for fiscal year 2008.

The bill, as reported by the Senate Committee on Appropriations, provides \$34.2 billion in discretionary budget authority for fiscal year 2008, which will result in new outlays of \$17.1 billion. When outlays from prior-year budget authority are taken into account, discretionary outlays for the bill will total \$33.5 billion.

The Senate-reported bill is at the subcommittee's 302(b) allocation for budget authority and is \$5 million below its allocation for outlays.

The reported bill includes provisions that make changes in mandatory programs—CHIMPS—that result in an increase in direct spending over the 9-year period, 2009–2017. These provisions are subject to the point of order established by section 209 of the 2008 budget resolution.

I ask unanimous consent that the table displaying the Budget Committee

scoring of the bill be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

H.R. 2764, DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED AGENCIES APPROPRIATIONS, 2008

(Spending comparisons—Senate Reported Bill (in millions of dollars))

	General purpose
Senate-Reported bill:	
Budget Authority .....	34,243
Outlays .....	33,511
Senate 302(b) allocation:	
Budget Authority .....	34,243
Outlays .....	33,516
House-passed bill:	
Budget Authority .....	34,243
Outlays .....	33,201
President's Request:	
Budget Authority .....	34,943
Outlays .....	32,748
Senate-Reported Bill Compared To	
Senate 302(b) allocation:	
Budget Authority .....	0
Outlays .....	-5
House-passed bill:	
Budget Authority .....	0
Outlays .....	310
President's Request:	
Budget Authority .....	-700
Outlays .....	763

Mrs. CLINTON. Mr. President, as we consider legislation to provide funding for our important international development and assistance programs, I would like to take the opportunity to highlight the issue of quality basic education and the ways in which increasing access to basic education can improve social, economic, and health outcomes in countries around the world.

We cannot underestimate the importance of efforts by our Government and its partners around the globe to provide access to education for girls and boys around the world. Basic education is the cornerstone for success in sustainable development. It has a profound impact on the future of individual children, their families, communities, and nations.

A population that can read, write, and think critically is far more likely to achieve democracy, economic growth, and improved health. A 2004 report by Barbara Herz and Gene Sperling from the Center on Universal Education at the Council on Foreign Relations detailed the benefits that result from investments in education, particular for girls and women. A single year of primary education correlates with a 10 to 20 percent increase in women's wages later in life, and a study of South Asia and Sub-Saharan Africa found that from 1960 to 1992, equality in education between men and women could have led to nearly 1 percent higher annual per capita GDP growth.

Nor is there any doubt that education saves lives. Educated children are less likely to contract HIV/AIDS and other deadly diseases. Oxfam estimates that if all children completed primary education, 700,000 new cases of HIV/AIDS in young people could be pre-

vented each year, totaling 7 million cases in a decade.

I would like to commend the Senate for its efforts to significantly increase U.S. investments in basic education in the developing world. Over the last 15 to 20 years, there has been dramatic progress, particularly for girls, in school enrollment around the world.

In 2000, our Nation made a commitment to the goal of achieving universal basic education by 2015. Through some of the initiatives and partnership in which our Government is participating with its international partners, such as the Education for All Fast Track Initiative, we have made progress. Since the Fast Track Initiative was launched in 2002, approximately 4 million children each year—both boys and girls—have gained access to school.

But much more needs to be done. We are not on track to meet our 2015 goal. In order to do so, we would need to help millions more children enter school each year requiring a global financial commitment of more than \$7 billion every year. Of the 77 million children who are not in school, three-fifths are girls. Forty-three percent of all out-of-school children are in countries affected by conflict and are often the hardest to reach. Approximately half of the school-age children who start primary school do not complete it. And there are hundreds of millions more children who are denied the opportunity to complete a secondary school education to become the next generation of doctors, nurses, lawyers, scientists, and teachers. These statistics represent an unconscionable misuse of human potential—a misuse that we can and must remedy.

I have introduced legislation—the Education for All Act—that would enable the U.S. Government to make a significant commitment to reach the 2015 goal and help children in developing countries, particularly areas experiencing conflict or humanitarian emergencies, have access to a quality basic education. But I would also encourage my colleagues to support increased appropriations for basic education programs, and as this legislation moves forward, I will work with my colleagues to ensure that the United States is in the strongest position to meet its 2015 goal and make education for all a reality. This is not only the right thing to do for the world's children; it is right thing and the smart thing to do for this country.

Mr. MCCONNELL. Mr. President, I would like to reiterate my longstanding opposition to any amendments or modifications to the Mexico City policy, the Kemp-Kasten amendment, or any exceptions on the use of funds as authorized in Public Law 108-25, the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003. Some provisions related to these items are included in

the State and Foreign Operations Appropriations bill that the Senate is prepared to pass, and I anticipate that if this language remains part of the final measure, the bill will draw a veto threat from the administration. Although I will support this bill in the spirit of moving this process forward, I look forward to working with my colleagues and Members of the House to ensure that the final version of the bill can be signed by the President and does not undermine these critical pro-life and pro-family provisions.

The PRESIDING OFFICER. The question is on engrossment of the amendment and third reading of the bill.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time.

The PRESIDING OFFICER. The Senator from New Mexico.

Mr. DOMENICI. Mr. President, I had a question of the manager or the ranking member. We have been waiting now a long time, and we have just heard that things are settled. I am not sure anybody knows what that means. I don't. I hate to ask other Senators if they do.

Might I ask, procedurally, does this mean when we finish this vote tonight we are through?

Mr. LEAHY. Mr. President, if I might answer my friend, the senior Senator from New Mexico, it is my understanding from the leadership that this will be the final vote tonight. I understand the leadership has scheduled something for tomorrow morning, but this will be the final vote tonight.

Mr. GREGG. Mr. President, I would say if the Senator is suggesting we adjourn sine die, I could support that.

Mr. LEAHY. Mr. President, I am advised by the leader there will be one vote tomorrow at 10:15.

Mr. DOMENICI. On a different matter.

Mrs. BOXER. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

Mr. LEAHY. Mr. President, I ask unanimous consent that the Senate insist on its amendment, request a conference with the House, and that the Chair be authorized to appoint conferees.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill having been read the third time, the question is, Shall the bill pass?

The yeas and nays have been ordered. The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from New York (Mrs. CLINTON), the Senator from Connecticut

(Mr. DODD), the Senator from Arkansas (Mrs. LINCOLN), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

Mr. LOTT. The following Senators are necessarily absent: the Senator from Idaho (Mr. CRAIG), and the Senator from Arizona (Mr. MCCAIN).

The ACTING PRESIDENT pro tempore. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 81, nays 12, as follows:

[Rollcall Vote No. 325 Leg.]

YEAS—81

Akaka	Feinstein	Murray
Alexander	Grassley	Nelson (FL)
Allard	Gregg	Nelson (NE)
Baucus	Hagel	Pryor
Bayh	Harkin	Reed
Bennett	Hatch	Reid
Bingaman	Hutchison	Roberts
Bond	Inouye	Rockefeller
Boxer	Johnson	Salazar
Brown	Kennedy	Sanders
Bunning	Kerry	Schumer
Burr	Klobuchar	Sessions
Byrd	Kohl	Shelby
Cantwell	Kyl	Smith
Cardin	Landrieu	Snowe
Carper	Lautenberg	Specter
Casey	Leahy	Stabenow
Cochran	Levin	Stevens
Coleman	Lieberman	Sununu
Collins	Lott	Tester
Conrad	Lugar	Thune
Crapo	Martinez	Vitter
Dole	McCaskill	Voivovich
Domenici	McConnell	Warner
Dorgan	Menendez	Webb
Durbin	Mikulski	Whitehouse
Feingold	Murkowski	Wyden

NAYS—12

Barrasso	Corker	Enzi
Brownback	Cornyn	Graham
Chambliss	DeMint	Inhofe
Coburn	Ensign	Isakson

NOT VOTING—7

Biden	Dodd	Obama
Clinton	Lincoln	
Craig	McCain	

The bill (H.R. 2764), as amended, was passed.

(The bill will be printed in a future edition of the RECORD.)

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate insists on its amendments, requests a conference with the House, and the Chair appoints the following conferees.

The Acting President pro tempore appointed Mr. LEAHY, Mr. INOUE, Mr. HARKIN, Ms. MIKULSKI, Mr. DURBIN, Mr. JOHNSON, Ms. LANDRIEU, Mr. REED, Mr. BYRD, Mr. GREGG, Mr. MCCONNELL, Mr. SPECTER, Mr. BENNETT, Mr. BOND, Mr. BROWNBACK, Mr. ALEXANDER, and Mr. COCHRAN conferees on the part of the Senate.

The ACTING PRESIDENT pro tempore. The Senator from Massachusetts.

COLLEGE COST REDUCTION AND ACCESS ACT—CONFERENCE REPORT

Mr. KENNEDY. Mr. President, I submit a report of the committee of conference on the bill (H.R. 2669) and ask for its immediate consideration.

The ACTING PRESIDENT pro tempore. The clerk will report.

The legislative clerk read as follows:

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 2669), to provide for reconciliation pursuant to section 601 of the concurrent resolution on the budget for fiscal year 2008, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment, signed by a majority of the conferees of both Houses.

The ACTING PRESIDENT pro tempore. The Senate will proceed to the consideration of the conference report.

(The conference report is printed in the proceedings of the House in the RECORD of today, September 6, 2007.)

The ACTING PRESIDENT pro tempore. The Senator from Massachusetts.

ORDERS FOR FRIDAY, SEPTEMBER 7, 2007

Mr. KENNEDY. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand adjourned until 8:55 a.m., Friday, September 7; that on Friday, following the prayer and pledge, the Journal of proceedings be approved to date, the morning hour be deemed expired, the time for the two leaders be reserved for their use later in the day, and that the Senate then resume consideration of the conference report to accompany H.R. 2669, as provided for under a previous order.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

ORDER FOR ADJOURNMENT

Mr. KENNEDY. Mr. President, I now ask unanimous consent that following the statement of Senator ENZI—I will make my statement in the morning—the Senate stand adjourned under the previous order.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. KENNEDY. I thank the Chair.

TRIBUTE TO ED MCGAFFIGAN

Mr. BINGAMAN. Mr. President, let me speak as in morning business about a dear friend who died this last Sunday, and that is Ed McGaffigan. Ed has been a member of the Nuclear Regulatory Commission now for over 10 years. He is the longest serving member of the Nuclear Regulatory Commission in the history of our country. Prior to that, he was a staff member in my office working with me on foreign policy issues, on defense policy issues, on science and technology issues. The country has lost a great public servant, and we have all lost a great friend with the passing of Ed McGaffigan.

When I first came to the Senate in 1983, I was appointed to the Armed

Services Committee, and I have remained on that committee for essentially 20 years. When I first got here, I needed the help, obviously, of someone who knew something about foreign policy and defense policy, and I called Professor Joe Nye at the Harvard's Kennedy School to ask if he could recommend anyone. His immediate response to me was: There is a young man working in the White House Science Office named Ed McGaffigan. I would recommend Ed without any reservation. If you could persuade Ed to work for you in this capacity, you would be extremely well served. As it happened, I was able to persuade Ed to do that in 1983.

He worked with me on defense issues and foreign policy issues and science and technology issues for 13½ years. Then he moved on and was appointed by President Clinton to the Nuclear Regulatory Commission. He was appointed to a term on the Nuclear Regulatory Commission and then reappointed to a second term by President Clinton and reappointed once again by President Bush.

I will always be grateful to Professor Nye for his immediate and superb recognition of Ed. Ed had many virtues. He was a man of great faith. He was faithful to his God, of course, his family, his job, and his country. He was known for his love of his family, his wife Peggy, and his children, Eddie and Meggy. He saw his job as public service. He made a decision early in his career to pursue public service. He worked in the State Department, he worked in the White House science office, he worked in the Senate, and he worked as a member of the Nuclear Regulatory Commission. In each position, he demonstrated great ability and uncompromising integrity.

Ed made it his business to understand whatever the issue was at hand better than anybody else. He had the intellectual capacity and the determination to do exactly that. He sought expert advice, but he was not one who would accept any advice at face value. He was trained as a physicist; he was a physicist. He had an extremely keen mind, and he was in the enviable position of being able to be his own expert, having his own expert views on many subjects.

The second advantage I would cite for Ed in his public service was his courage. He employed that courage time and again when he stepped up to be the teller of truth. One recent column described him as a "debunker of hype." There was another story that was written about Ed this week, where he was referred to as a "feisty advocate for nuclear technology." I can see how someone might interpret his statements and actions that way, but, in fact, Ed saw himself not as an advocate for a particular technology—nuclear or any other—but instead as a person who

was unafraid to tell the truth even when that went against the popular view, even when it meant dispelling widely shared myths.

Ed had the intellectual ability and the courage to accomplish a tremendous amount. There was no question or surprise when he chose to use that intellectual ability and courage to face the illness that did finally claim his life. He did all of the reading that was doable on the subject of that illness. He asked hard questions. He took in the answers, and he managed his life for the last 8 years in the best way possible.

As sometimes happens with cancer—which is what ultimately prevailed—there are days of remission and there are also days of illness. Recently, he enjoyed a reprieve from the pain and discomfort that was caused by the disease and the treatment. Bob Simon and Sam Fowler of the Energy Committee and myself were fortunate to have lunch with Ed in the Senate diningroom in June. It was a typical meeting with Ed. He was focused on the future, on how to accomplish the important work of the Nuclear Regulatory Commission. He was a devoted public servant to the end of his days. He achieved an enormous amount. Much of his ability to achieve in these final months and throughout his career, of course, was due to the superb work of his staff at the Nuclear Regulatory Commission. They deserve great credit, as well, for helping him in these final months. Ed must have been one of the few hospice patients in the country who continued to work 4 days a week. As far as I know, he is the only hospice patient to testify before the Senate in July.

Ed made the most of the reprieve he was granted, but this last week his illness came forward and he died on Sunday. He was buried in Arlington, VA, today. The Senate is a poorer place for his passing, and the country has lost a great public servant. We have all lost a very good friend.

IRAQ

Mr. SCHUMER. Mr. President, I rise today to discuss Iraq, as I have every day this week that we have been here. First, I know we all have the deepest gratitude and respect for the sacrifice of the brave men and women serving our country so valiantly in Iraq. Make no mistake about it, the troops are doing their job. I am concerned, however, that their mission is not worthy of their great sacrifice, especially the President's surge.

The surge, despite earlier reports this week, has failed to meet the objectives set out by the President. And the President can't change that fact by changing the goal. He is now claiming progress in Iraq as evidence that the surge—directed at Baghdad—is work-

ing. While the President has claimed progress in Anbar, it was not the surge that brought the momentary calm to this region, because the surge was focused mainly on Baghdad, and the difficult process of political reconciliation. Its objective, as stated by the President himself, was to create breathing room for the central Iraqi Government to make political progress.

Our brave troops have been in Anbar for years and years, doing the first-rate job they always do in what is a very difficult environment. Now, however, some elements of the local population, and some of their leaders, have made common cause with the brave men and women of our military. They have cooperated with our troops out of distaste for the brutal methods of al-Qaida. While this is a welcome and helpful development, it is neither the foundation upon which a successful long-term strategy can be launched, nor is it a result of the surge, which was targeted mainly at Baghdad and the national Iraqi political process.

We have heard about successes in the past. They are temporary. They are not based on any permanent structural change or any permanent change in the views of the Iraqi citizens. The Shiites, the Sunnis, and the Kurds still despise each other. They dislike each other more than they like any central government. We have heard about success in the past in Baghdad, and we have heard about success in Fallujah, and they vanish like the wind because the fundamentals on the ground haven't changed.

Now, at a time when the American people are crying out for a change in course, some are pointing to a temporary situation in one province—Anbar—as a way to continue the present misguided policy. It makes no sense. It makes no sense because the fundamentals in Iraq stay the same. There is no central government that has any viability, and the warlords in Anbar Province have no relationship with the central government whatsoever. The Shiites, the Kurds, and the Sunnis, as I have stated, dislike each other far more than they like or want any central government, and these two facts doom the administration's policy to failure.

We should not have our brave soldiers fighting a civil war caught between rival political and religious factions. We desperately need a change in course, a change in course that recognizes the political situation on the ground, and I urge that this body move forward to do just that.

CHANGES TO S. CON. RES. 21

Mr. CONRAD. Mr. President, section 306 of S. Con. Res. 21, the 2008 budget resolution, permits the chairman of the Senate Budget Committee to revise the

aggregates, allocations, and other appropriate levels for legislation that would make higher education more accessible and more affordable, provided that the legislation does not worsen the deficit over the period of the total of fiscal years 2007 through 2012 or the period of the total of fiscal years 2007 through 2017.

I find that the conference report for H.R. 2669, the College Cost Reduction and Access Act, satisfies the conditions of the deficit-neutral reserve fund for higher education. Therefore, pursuant to section 306, I am adjusting the aggregates in the 2008 budget resolution, as well as the allocation provided to the Senate Health, Education, Labor, and Pensions Committee.

I ask unanimous consent that the following revisions to S. Con. Res. 21 be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2008.—S. CON. RES. 21; REVISIONS TO THE CONFERENCE AGREEMENT PURSUANT TO SECTION 306 DEFICIT-NEUTRAL RESERVE FUND FOR HIGHER EDUCATION

(In billions of dollars)

Section 101:	
(1)(A) Federal Revenues:	
FY 2007 .....	1,900,340
FY 2008 .....	2,022,084
FY 2009 .....	2,121,502
FY 2010 .....	2,176,951
FY 2011 .....	2,357,680
FY 2012 .....	2,494,753
(1)(B) Change in Federal Revenues:	
FY 2007 .....	-4,366
FY 2008 .....	-28,712
FY 2009 .....	14,576
FY 2010 .....	13,230
FY 2011 .....	-36,870
FY 2012 .....	-102,343
(2) New Budget Authority:	
FY 2007 .....	2,371,470
FY 2008 .....	2,503,114
FY 2009 .....	2,524,848
FY 2010 .....	2,579,138
FY 2011 .....	2,697,407
FY 2012 .....	2,734,883
(3) Budget Outlays:	
FY 2007 .....	2,294,862
FY 2008 .....	2,469,527
FY 2009 .....	2,570,800
FY 2010 .....	2,607,889
FY 2011 .....	2,703,174
FY 2012 .....	2,716,580

CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2008.—S. CON. RES. 21; REVISIONS TO THE CONFERENCE AGREEMENT PURSUANT TO SECTION 306 DEFICIT-NEUTRAL RESERVE FUND FOR HIGHER EDUCATION

(In millions of dollars)

Current Allocation to Senate Health, Education, Labor, and Pensions Committee:	
FY 2007 Budget Authority .....	12,922
FY 2007 Outlays .....	13,144
FY 2008 Budget Authority .....	10,608
FY 2008 Outlays .....	10,024
FY 2008–2012 Budget Authority .....	56,565
FY 2008–2012 Outlays .....	54,185
Adjustments:	
FY 2007 Budget Authority .....	-4,890
FY 2007 Outlays .....	-4,890
FY 2008 Budget Authority .....	-176
FY 2008 Outlays .....	-842
FY 2008–2012 Budget Authority .....	5,754
FY 2008–2012 Outlays .....	4,888

CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2008.—S. CON. RES. 21; REVISIONS TO THE CONFERENCE AGREEMENT PURSUANT TO SECTION 306 DEFICIT-NEUTRAL RESERVE FUND FOR HIGHER EDUCATION—Continued

(In millions of dollars)

Revised Allocation to Senate Health, Education, Labor, and Pensions Committee:	
FY 2007 Budget Authority .....	8,032
FY 2007 Outlays .....	8,254
FY 2008 Budget Authority .....	10,432
FY 2008 Outlays .....	9,182
FY 2008–2012 Budget Authority .....	62,319
FY 2008–2012 Outlays .....	59,073

RECONCILIATION PROVISIONS—  
H.R. 2669

Mr. CONRAD. Mr. President, as chairman of the Committee on the Budget, pursuant to section 313 of the Congressional Budget Act of 1974, I submit to the Senate the following list of reconciliation provisions considered to be extraneous under the Byrd rule, to be printed in the RECORD.

PROVISIONS OF THE CONFERENCE REPORT ACCOMPANYING H.R. 2669, THE COLLEGE ACCESS AND COST REDUCTION ACT, WHICH ARE EXTRANEUS PURSUANT TO THE BYRD RULE

None.

VOTE EXPLANATION

Mr. WEBB. Mr. President, I ask unanimous consent to have printed in the RECORD my letter to Senator BYRD regarding my absence for rollcall vote No. 315.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. SENATE,

Washington, DC, September 6, 2007.

Hon. ROBERT C. BYRD,  
President Pro Tempore, U.S. Senate,  
Washington, DC.

DEAR MR. PRESIDENT: Mr. President, due to my presence at a critically important Armed Services Committee hearing regarding the Iraq war, I was unavoidably absent during rollcall vote No. 315. This vote concerned Senator Brown's amendment No. 2673 to the Military Construction-Veterans Affairs Appropriations bill. I was questioning committee witnesses at the time the floor vote was called, and I abbreviated my questioning in order to arrive for the vote. However, I arrived on the floor shortly after the vote concluded. Had I been present, I would have supported Senator Brown's amendment, which I cosponsored. That amendment prohibits the Department of Veterans Affairs from outsourcing certain VA jobs to private contractors.

Sincerely,

JIM WEBB,  
U.S. Senator.

HONORING OUR ARMED FORCES

MASTER SERGEANT SCOTT M. CARNEY

Mr. GRASSLEY. Mr. President, it is with great sorrow that I speak today in honor of a fallen soldier. American hero MSG Scott M. Carney was killed in military operations on August 24, 2007. My deepest sympathy and prayers

go out to Scott's wife Jeni and twin sons Jacob and Justin. I also express sincere sympathy and gratitude to his parents Geneva and John Carney and his brothers and sister.

An Ankeny, IA, resident, Scott was killed during a humvee rollover near Herat, Afghanistan. Scott was a member of the Iowa National Guard's 2nd Brigade Combat Team, 34th Division out of Boone, IA. Scott enlisted in the U.S. Army in 1989 and had been a member of the 2nd Brigade Combat Team since 2004.

Scott will be fondly remembered and missed dearly. His wife described Scott by saying he "died doing what he loved, serving his country and protecting the freedom that we enjoy and providing the people of Afghanistan with the opportunity for freedom." I know I speak on behalf of all Iowans when I express gratitude for Scott's 18 years of military service. While I speak today with great sorrow, I also speak with great pride; pride in having soldiers like Scott, willing to make the ultimate sacrifice.

A fellow soldier lent an apt description of Scott when he said "the Army was his life. He loved his family dearly and was a great family member. He was also part of the team." I ask all Americans to spend a moment today in prayerful gratitude for the family of a true American patriot, fallen hero MSG Scott M. Carney.

MATTHEW SHEPARD ACT OF 2007

Mr. SMITH. Mr. President, I rise today to speak about the need for hate crimes legislation. Each Congress, Senator KENNEDY and I introduce hate crimes legislation that would add new categories to current hate crimes law, sending a signal that violence of any kind is unacceptable in our society. Likewise, each Congress I have come to the floor to highlight a separate hate crime that has occurred in our country.

On the night of August 9, 2007, three friends with developmental disabilities were verbally assaulted by four teens as they left a Cheektowaga, NY, restaurant. Two of the friends, a 22-year-old local man and his 19-year-old girlfriend, got into their vehicle and began to drive away. The teens continued to taunt the couple with derogatory names for the developmentally disabled. The four youths drove after the couple in two cars, reportedly swerving repeatedly at the victims' car and nearly hitting it. The disabled couple's car crashed as they tried to turn onto the Cheektowaga Thruway, causing significant damage to their vehicle. According to witnesses, the crash happened after the victim sped up to get away from the attackers' vehicles. The teens sped away, but thanks to witnesses and restaurant surveillance tapes, the police were able to appre-

hend the teens. Three of them were charged with perpetrating a hate crime.

I believe that the Government's first duty is to defend its citizens, to defend them against the harms that come out of hate. The Matthew Shepard Act is a symbol that can become substance. I believe that by passing this legislation and changing current law, we can change hearts and minds as well.

ILLICIT GLOBAL SMALL ARMS  
TRADE

Mr. FEINGOLD. Mr. President, illegally traded small arms and light weapons are cheap and readily available in many areas of the world. These weapons contribute to instability and violence in developing regions, creating fertile breeding grounds for rogue actors, undisciplined militias, and even terrorists. Confronting the threat of global terrorism requires a multifaceted approach which should include efforts to curb the illegal small arms trade while promoting programs that destroy surplus and obsolete weapons so they are taken out of circulation world-wide.

The M-16 and the AK-47, both automatic rifles, and shoulder launched surface-to-air missiles, called Man-Portable Air Defense Systems, or MANPADS, are the most commonly traded weapons in the estimated \$1 billion a year illegal arms trade. I am not talking about legal and vetted government to government transfers; I am talking about the illicit arms trade that results in these weapons ending up, frequently, in the most lawless regions of the world and in places where they could be used to attack U.S. troops.

I have just returned from a trip to Africa, where I saw firsthand the devastating toll these weapons have had in eastern Democratic Republic of Congo, DRC, as well as in northern Uganda. The eastern part of DRC, despite that country's successful election last summer, is rife with instability and small arms are the weapons of choice. I saw how they are used to destabilize communities and how they wreak havoc on innocent civilians. I visited a center for ex-combatants in Bunia, in the Ituri region of North Kivu, and saw the newly disarmed soldiers beginning the process of "re-entering" life without a weapon. The U.N. agency running this program had already removed the child soldiers but many of the former soldiers I saw looked exceedingly young. They couldn't have been much older than 18 or 20 and yet there they were receiving a second chance at life—a chance to live free of violence.

In Iraq, the illicit small arms trade supplies insurgent groups that continue to hamper U.S.-led efforts to stabilize and rebuild the country. In Afghanistan, illegally obtained small

arms are used by warlords to attack U.S. troops and maintain areas of refuge for terrorists. Much of the recent violence that has plunged Somalia into chaos has been carried out by extremists with automatic rifles. In Colombia, narcoterrorist paramilitary operations, including kidnappings and the murder of hostages, are fueled by a steady flow of small arms that are smuggled into the country. The influx of small arms into Darfur, much of which is in violation of a U.N. arms embargo, has helped perpetuate the conflict between the Sudanese government, associated Janjaweed militias, and the numerous rebel factions. Many other countries in sub-Saharan Africa—including Angola, and Liberia—have been profoundly impacted as they became victims to decades of brutal war perpetuated by these illegal arms flows.

I am pleased that the President requested, the House passed, and the Senate Appropriations Committee has provided, over \$44 million for the Small Arms and Light Weapons Destruction Program in Fiscal Year 2008. This is a significant increase for a much-needed and very successful initiative. Indeed, since 2001, this program has helped 25 countries destroy over 1 million weapons that might have otherwise have been used to create unrest and chaos.

The fight against global terrorism remains the highest national security priority of the United States. The illegal global trade and ensuing use of small arms and light weapons clearly destabilizes regions that extremists and terrorists can then use as safe havens in which to operate. The United States must do all it can to curtail the illegal small arms trade world-wide while it works to simultaneously eliminate the conditions that breed extremism and instability. The Small Arms and Light Weapons Destruction Program is a critical component in that fight.

#### ADDITIONAL STATEMENTS

##### TRIBUTE TO SUN YET WONG

• Mr. AKAKA. Mr. President, today the National Reconnaissance Office, NRO, is honoring two individuals, Dr. Paul G. Kaminski and Mr. Sun Yet Wong, who have made significant contributions to the discipline of national reconnaissance. They will be inducted as members of Pioneer Hall. This prestigious award bestowed to 71 people is the NRO's highest honor.

Of these two individuals, I am honored to know Mr. Wong and I wish to congratulate him on being selected by the NRO for the 2007 Class of Pioneers. The work of technological revolutionaries, such as Mr. Sun Yet Wong, has made significant and lasting contributions to the discipline of national reconnaissance, and has set the stage for

future advancements in the field. His efforts have helped advance technology by contributing to the effectiveness of NRO satellite systems. Today, the NRO continues to build on his revolutionizing successes.

Mr. Wong's career in national reconnaissance began in 1955 and continues to the present day. Although he is being honored with this award because of his outstanding work and contributions to the effectiveness of NRO satellite systems, Mr. Wong has been a major contributor to a number of technological advancements. Among his achievements, Mr. Wong was the key designer of support equipment for ground-test deployment of satellite solar panels whose application overcame a structural on-orbit deployment anomaly. He also introduced the use of a synthetic lubricant to stabilize and extend the life of control movement gyroscopes used on NRO satellites. He currently works as a consultant for TriSept Corporation and Boeing Space Systems.

Mr. Wong is a true pioneer who continues to revolutionize technology. Again, I commend him for all that he has done and wish him the very best in future endeavors. ●

#### NEW MEXICO MAINSTREET ACCREDITATIONS

• Mr. DOMENICI. Mr. President, today I recognize several cities in New Mexico that have recently received national accreditation for completing the Main Street Four-Point Approach. The National Trust Main Street Center recently named nine cities' Main Street projects as being nationally accredited. Those nine communities include Artesia, Clayton, Clovis, Hobbs, Las Cruces, Las Vegas, Los Alamos, Raton, and Silver City.

The work that has been done in these communities to preserve the history of downtown, as well as bring it into the 21st century, is to be honored. Main streets are a big part of every community's history. They provide a look into the past, and with these revitalizations, a positive look into the future. Downtown used to be the hub of a city. With the invention of the automobile, cities have spread out and often no longer have just one central area of activity. With these new improvements to local main streets, towns are beginning to experience businesses returning to these areas. These towns have been able to marry the past with the present. They are honoring old businesses that have been in downtown areas for years, while encouraging new businesses to open their doors in this district. The success of their efforts is evident by this award.

I congratulate these cities on the good work they are doing to bring the main street appeal back into their communities. ●

#### 30TH ANNUAL ENCHANTED CIRCLE CENTURY TOUR

• Mr. DOMENICI. Mr. President, today I recognize the Red River Chamber of Commerce and the Red River Bike Club for putting on another Enchanted Circle Century Tour. This year marks the 30th anniversary of this legendary bicycle tour around northeast New Mexico.

This 100 mile tour begins in Red River, and then passes through Questa, Taos, Angel Fire, Eagle Nest and Black Lake before finishing back in Red River. What better way to see the breathtaking Sangre de Cristo Mountains than on a bicycle? This tour has given many residents and visitors of New Mexico the opportunity to experience our State in a new way. It is not for the faint of heart though. It takes incredible strength to overcome the elevation, elements, and endurance challenge this tour presents. The September 8 start will be a major milestone for this community, and it is my hope that this tradition continues for at least another 30 years. ●

#### HONORING MARY McALENEY

• Ms. SNOWE. Mr. President, today I commend a Mainer who has gone above and beyond the call of duty in public service to our State and the Nation. On June 30 of this year, Mary McAleney retired from her position as district director of the U.S. Small Business Administration's Maine district Office after serving in that capacity for 9 dedicated years. Her retirement from this post is a loss to all of Maine's 151,000 small businesses. Mary has always worked with the best interests of Maine's small businesses in mind, and her efforts on behalf of our State's small firms has been widely praised. In March of this year, the Maine Small Business Development Centers named Mary their Small Business Champion for her tireless efforts to serve Mainers. Her commitment to, and enthusiasm for, small enterprises has impressed all who have had the privilege of working with her.

I will never forget when, in the spring of 2006 following devastating flooding in York County, Mary helped to organize a tour for me of the damage. On very short notice, she made arrangements to visit numerous businesses affected by the flooding, rallying business leaders to stay optimistic and begin the recovery process. Over the years, Mary proved time and again that she could be relied upon in times of crisis to assist small businesses in need, and as a Mainer herself, she knew exactly how to be helpful, knew the right person to call, and found a way to get results.

Mary's public service began with her work as a staffer in the Maine Legislature. Leaving Augusta, Mary came to Washington to work for former Senate

Majority Leader George Mitchell, where she served as chief of staff. Prior to her appointment to the Maine SBA, Mary served as district director for the Massachusetts SBA from 1995 to 1998. Without any doubt, it is clear from the first time Mary meets anyone that Mary McAleney's passion is Maine! She grew up in eastern Maine, in the town of Vanceboro, where she undoubtedly learned the value of sustaining a rural economy, and realized the challenges many Mainers from rural areas of the State face in order to support a family. Throughout the years, Mary has demonstrated this zeal by her remarkable ability to work with people from all sides of the spectrum, because she is among them in spirit and determination.

The State of Maine owes a debt of gratitude to Mary McAleney for the outstanding work she has done fighting for Maine's small businesses. While she will be sorely missed at the SBA, I know Mary will continue her distinguished service to Maine in innovative and beneficial ways. I wish my good friend continued success and offer my sincere appreciation for her devotion to Maine's small business community.

Thank you, Mr. President, for affording me the opportunity to speak about this truly exceptional Mainer and American.●

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Ms. Evans, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations and a withdrawal which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

#### MESSAGE FROM THE HOUSE

At 2:04 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 954. An act to designate the facility of the United States Postal Service located at 365 West 125th Street in New York, New York, as the "Percy Sutton Post Office Building".

H.R. 3052. An act to designate the facility of the United States Postal Service located at 954 Wheeling Avenue in Cambridge, Ohio, as the "John Herschel Glenn, Jr. Post Office Building".

H.R. 3062. An act to authorize appropriations to provide for South Pacific exchanges, provide technical and other assistance to

countries in the Pacific region through the United States Agency for International Development, and authorize appropriations to provide Fulbright Scholarships for Pacific island students.

H.R. 3106. An act to designate the facility of the United States Postal Service located at 805 Main Street in Ferdinand, Indiana, as the "Staff Sergeant David L. Nord Post Office".

H.R. 3218. An act to designate a portion of Interstate Route 395 located in Baltimore, Maryland, as "Cal Ripken Way".

The message also announced that the House has agreed to the following concurrent resolutions, in which it requests the concurrence of the Senate:

H. Con. Res. 165. Concurrent resolution supporting the goals and ideals of National Teen Driver Safety Week.

H. Con. Res. 181. Concurrent resolution recognizing and commending all volunteers and other persons who provide support to the families and children of members of the Armed Forces, including National Guard and Reserve personnel, who are deployed in service to the United States.

#### MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 954. An act to designate the facility of the United States Postal Service located at 365 West 125th Street in New York, New York, as the "Percy Sutton Post Office Building"; to the Committee on Homeland Security and Governmental Affairs.

H.R. 3052. An act to designate the facility of the United States Postal Service located at 954 Wheeling Avenue in Cambridge, Ohio, as the "John Herschel Glenn, Jr. Post Office Building"; to the Committee on Homeland Security and Governmental Affairs.

H.R. 3062. An act to authorize appropriations to provide for South Pacific exchanges, provide technical and other assistance to countries in the Pacific region through the United States Agency for International Development, and authorize appropriations to provide Fulbright Scholarships for Pacific Island students; to the Committee on Foreign Relations.

H.R. 3106. An act to designate the facility of the United States Postal Service located at 805 Main Street in Ferdinand, Indiana, as the "Staff Sergeant David L. Nord Post Office"; to the Committee on Homeland Security and Governmental Affairs.

The following concurrent resolutions were read, and referred as indicated:

H. Con. Res. 165. Concurrent resolution supporting the goals and ideals of National Teen Driver Safety Week; to the Committee on Commerce, Science, and Transportation.

H. Con. Res. 181. Concurrent resolution recognizing and commending all volunteers and other persons who provide support to the families and children of members of the Armed Forces, including National Guard and Reserve personnel, who are deployed in service to the United States; to the Committee on Armed Services.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with

accompanying papers, reports, and documents, and were referred as indicated:

EC-2974. A communication from the Administrator, Food Safety and Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Designation of the State of New Mexico Under the Federal Meat Inspection Act and the Poultry Products Inspection Act" (RIN0583-AD29) received on August 3, 2007; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2975. A communication from the Administrator, Food Safety and Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Prohibition of the Use of Specified Risk Materials for Human Food and Requirements for the Disposition of Non-Ambulatory Disabled Cattle; Prohibition of the Use of Certain Stunning Devices Used to Immobilize Cattle During Slaughter" (RIN0583-AC88) received on August 3, 2007; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2976. A communication from the Director, Regulatory Review Group, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Milk Income Loss Contract Program" (RIN0560-AH73) received on September 5, 2007; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2977. A communication from the Director, Regulatory Review Group, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Emergency Conservation Program" (RIN0560-AH71) received on September 5, 2007; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2978. A communication from the Under Secretary of Defense (Personnel and Readiness), transmitting, pursuant to law, the annual report of the National Security Education Program for fiscal years 2005 and 2006; to the Committee on Armed Services.

EC-2979. A communication from the Under Secretary of Defense (Personnel and Readiness), transmitting, a report on the approved retirement of Lieutenant General Jeffrey B. Kohler, United States Air Force, and his advancement to the grade of lieutenant general on the retired list; to the Committee on Armed Services.

EC-2980. A communication from the Director, Defense Procurement and Acquisition Policy, Department of Defense, transmitting, pursuant to law, the report of a rule entitled "Taxpayer Identification Numbers" (DFARS Case 2006-D037) received on September 5, 2007; to the Committee on Armed Services.

EC-2981. A communication from the Director, Defense Procurement and Acquisition Policy, Department of Defense, transmitting, pursuant to law, the report of a rule entitled "Congressional Notification of Architect-Engineer Services/Military Family Housing Contracts" (DFARS Case 2006-D015) received on September 5, 2007; to the Committee on Armed Services.

EC-2982. A communication from the Director, Defense Procurement and Acquisition Policy, Department of Defense, transmitting, pursuant to law, the report of a rule entitled "Security-Guard Functions" (DFARS Case 2006-D050) received on September 5, 2007; to the Committee on Armed Services.

EC-2983. A communication from the Director, Defense Procurement and Acquisition Policy, Department of Defense, transmitting, pursuant to law, the report of a rule entitled "Limitation on Contracts for the Acquisition of Certain Services" (DFARS Case

2006-D054) received on September 5, 2007; to the Committee on Armed Services.

EC-2984. A communication from the Under Secretary of Defense (Personnel and Readiness), transmitting, pursuant to law, a report entitled, "Report to Congress on Sustainable Ranges"; to the Committee on Armed Services.

EC-2985. A communication from the General Counsel, National Credit Union Administration, transmitting, pursuant to law, the report of a rule entitled "Catastrophic Act Reporting; Records Preservation Program and Appendices" (RIN3133-AD24) received on August 14, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2986. A communication from the Chief Counsel, Office of Foreign Assets Control, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Cuban Assets Control Regulations, Burmese Sanctions Regulations, Sudanese Sanctions Regulations, and Iranian Transactions Regulations" (31 CFR Parts 515, 537, 538, and 560) received on September 4, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2987. A communication from the Deputy Assistant Secretary for Export Administration, Bureau of Industry and Security, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Technical Corrections to the Export Administration Regulations" (RIN0694-AE07) received on August 27, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2988. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Suspension of Community Eligibility" ((Docket No. FEMA-7985)(72 FR 44416)) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2989. A communication from the Director of Legislative Affairs, Federal Deposit Insurance Corporation, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Management Official Interlocks" (RIN3064-AD13) received on August 27, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2990. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations" (72 FR 38488) received on August 3, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2991. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Final Flood Elevation Determinations" (72 FR 38492) received on August 3, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2992. A communication from the Assistant to the Board of Governors, Federal Reserve System, transmitting, pursuant to law, the report of a rule entitled "Truth in Lending" (Docket No. R-1291) received on August 3, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2993. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations" (72 FR 38488) received on August 3, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2994. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Final Flood Elevation Determinations" (72 FR 41634) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2995. A communication from the Associate General Counsel, Office of Public and Indian Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Public Housing Operating Fund Program; Revised Transition Funding Schedule for Calendar Years 2007 Through 2012" (RIN2577-AC72) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2996. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations" (72 FR 46397) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2997. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations" (72 FR 46396) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2998. A communication from the Associate General Counsel, Office of Community Planning and Development, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Community Development Block Grant Program; Small Cities Program" (RIN2506-AC16) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-2999. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Suspension of Community Eligibility" ((Docket No. FEMA-7983)(72 FR 40766)) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-3000. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Suspension of Community Eligibility" (72 FR 46394) received on September 5, 2007; to the Committee on Banking, Housing, and Urban Affairs.

EC-3001. A communication from the Secretary of Transportation, transmitting, pursuant to law, an annual report relative to the accomplishments made under the Airport Improvement Program during fiscal year 2006; to the Committee on Commerce, Science, and Transportation.

EC-3002. A communication from the Senior Legal Advisor, Wireless Telecommunications Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Service Rules for the 698-806 MHz Band and Public Safety Spectrum Requirements" ((WT Docket No. 06-150)(FCC 07-132)) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3003. A communication from the Chief of the Policy Division, Public Safety and Homeland Security Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Re-

view of the Emergency Alert System" ((EB Docket No. 04-296)(FCC 07-109)) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3004. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations; Waukomis, Oklahoma" (MB Docket No. 06-46) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3005. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations; Charleston and Englewood, Tennessee" (MB Docket No. 05-273) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3006. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Telecommunications Services Inside Wiring Customer Premises Equipment and Implementation of the Cable Television Consumer Protection and Competition Act of 1992: Cable Home Wiring" (FCC 07-111) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3007. A communication from the Deputy Chief, Consumer and Governmental Affairs Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "IP-Enabled Services; Implementation of Sections 255 and 251(a)(2) of the Telecommunications Act of 1934; Access to Telecommunications Services; Telecommunications Equipment and Customer Premises Equipment by Persons with Disabilities; Telecommunications Relay Services and Speech-to-Speech Services for Individuals with Hearing and Speech Disabilities: The Use of N11 Codes and Other Abbreviated Dialing Arrangements" (FCC 07-110) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3008. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Second Report and Order, Digital Audio Broadcasting Systems and Their Impact on the Terrestrial Radio Broadcast Service" ((FCC 07-33) (MM Docket No. 99-325)) received on September 4, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3009. A communication from the Deputy Assistant Administrator for Regulatory Programs, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Emergency Rule Extension to Supersede the Previously Published 2007 Summer Flounder Specifications" (RIN0648-AT60) received on August 27, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3010. A communication from the Secretary of the Federal Maritime Commission, transmitting, pursuant to law, the report of a rule entitled "Final Rule to Permit Optional Method of Filing Form FMC-18, Application for a License as an Ocean Transportation Intermediary" ((RIN3072-AC32) (Docket No. 07-08)) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3011. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled

“Fisheries of the Exclusive Economic Zone Off Alaska; Pacific Ocean Perch and Rougheye Rockfish in the Western Aleutian District of the Bering Sea and Aleutian Islands Management Area” (RIN0648–XB45) received on August 27, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3012. A communication from the Regulatory Ombudsman, Federal Motor Carrier Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled “Parts and Accessories Necessary for Safe Operations: Surge Brake Requirements” (RIN2126–AA91) received on August 3, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3013. A communication from the Program Analyst, National Highway Traffic Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled “Tire Pressure Monitoring Systems Phase-in; Response to Petitions for Reconsideration” (RIN2127–AJ90) received on August 3, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3014. A communication from the Assistant Administrator for Fisheries, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, a report relative to the impact of Hurricanes Katrina, Rita, and Wilma on fisheries; to the Committee on Commerce, Science, and Transportation.

EC-3015. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Fisheries of the Exclusive Economic Zone Off Alaska; Pacific Ocean Perch for Trawl Catcher Vessels Participating in the Rockfish Entry Level Fishery in the Central Regulatory Area of the Gulf of Alaska” (RIN0648–XB81) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3016. A communication from the Deputy Assistant Administrator for Regulatory Programs, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Final Rule to Revise Electronic Reporting Software and Hardware Requirements” (RIN0648–AV13) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3017. A communication from the Deputy Assistant Administrator for Operations, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Fisheries off West Coast States; Highly Migratory Species Fisheries; Vessel Marking Requirements” (RIN0648–AU73) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3018. A communication from the Director, Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, an annual report on Federal participation in the development and use of voluntary consensus standards; to the Committee on Commerce, Science, and Transportation.

EC-3019. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Fisheries of the Economic Exclusive Zone Off Alaska; Shallow-Water Species Fishery by Vessels Using Trawl Gear in the Gulf of Alaska” (RIN0648–XB96) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3020. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Temporary Rule; Closure of Quota Period I Fishery for Spiny Dogfish” (RIN0648–XB95) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3021. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Fisheries of the Exclusive Economic Zone Off Alaska; Atka Mackerel Lottery in Areas 542 and 543” (RIN0648–XC08) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3022. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Fisheries of the Economic Exclusive Zone Off Alaska; Deep-Water Species Fishery by Vessels Using Trawl Gear in the Gulf of Alaska” (RIN0648–XC02) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3023. A communication from the Acting Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “End of the 2007 Pacific Whiting Primary Seasons for the Catcher-Processor, Mothership and Shore-Based Sectors” (RIN0648–XB00) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3024. A communication from the Chairman, Office of Proceedings, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled “Rail Fuel Surcharges” (RIN2140–AA83) received on September 5, 2007; to the Committee on Commerce, Science, and Transportation.

EC-3025. A communication from the Chairman, National Transportation Safety Board, transmitting, pursuant to law, a report relative to the activities performed by the agency that are not inherently governmental functions; to the Committee on Commerce, Science, and Transportation.

EC-3026. A communication from the Under Secretary of Energy (Science), transmitting, pursuant to law, a report relative to the feasibility of promoting collaborations between universities on energy projects; to the Committee on Energy and Natural Resources.

EC-3027. A communication from the Under Secretary of Energy (Science), transmitting, pursuant to law, a report relative to the improvement of inter-laboratory exchange of scientific and technical personnel; to the Committee on Energy and Natural Resources.

EC-3028. A communication from the Under Secretary of Energy (Science), transmitting, pursuant to law, a report relative to educational programs at the Department’s research and development facilities; to the Committee on Energy and Natural Resources.

EC-3029. A communication from the Assistant Administrator for Power Marketing Liaison, Department of Energy, transmitting, pursuant to law, a report relative to the use of Federal power allocations by Indian tribes; to the Committee on Energy and Natural Resources.

EC-3030. A communication from the Director, Office of Electricity Delivery and Energy Reliability, Department of Energy, transmitting, pursuant to law, a report relative to the designation of corridors for oil,

gas, and hydrogen pipelines and electricity transmission in eleven states; to the Committee on Energy and Natural Resources.

EC-3031. A communication from the Under Secretary of Energy (Science), transmitting, pursuant to law, a report relative to the assessment of certain energy and water related issues; to the Committee on Energy and Natural Resources.

EC-3032. A communication from the Administrator, Energy Information Administration, Department of Energy, transmitting, pursuant to law, a report entitled, “Annual Energy Review 2006”; to the Committee on Energy and Natural Resources.

EC-3033. A communication from the Chairman, Federal Energy Regulatory Commission, transmitting, pursuant to law, a report relative to progress made in the construction of the Alaska natural gas pipeline; to the Committee on Energy and Natural Resources.

EC-3034. A communication from the Assistant Secretary of Energy (Energy Efficiency and Renewable Energy), transmitting, pursuant to law, a report relative to failures to comply with deadlines for new or amended energy conservation standards; to the Committee on Energy and Natural Resources.

EC-3035. A communication from the Acting Assistant Secretary, Office of Fossil Energy, Department of Energy, transmitting, pursuant to law, a report entitled, “An Assessment of the Methane Hydrate Research Program and An Assessment of the 5-Year Research Plan of the Department of Energy”; to the Committee on Energy and Natural Resources.

EC-3036. A communication from the Secretary of Energy, transmitting, pursuant to law, a report entitled, “Section 992 Report on Equal Employment Opportunity Practices at the Department of Energy National Laboratories”; to the Committee on Energy and Natural Resources.

EC-3037. A communication from the Secretary of Energy, transmitting, pursuant to law, a report entitled, “Inventory of Assessed Federal Coal Resources and Restrictions to Their Development”; to the Committee on Energy and Natural Resources.

EC-3038. A communication from the Acting Assistant Secretary, Office of Fossil Energy, Department of Energy, transmitting, pursuant to law, a report entitled, “Development of America’s Strategic Unconventional Fuels Resources”; to the Committee on Energy and Natural Resources.

EC-3039. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Approval and Promulgation of Air Quality Implementation Plans; Minnesota” (FRL No. 8464–8) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3040. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Approval and Promulgation of Air Quality Implementation Plans; New Mexico; Prevention of Significant Deterioration and New Source Review” (FRL No. 8463–3) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3041. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled

“Approval and Promulgation of Implementation Plans; Kentucky: Volatile Organic Compound Definition Updates” (FRL No. 8464-2) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3042. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Approval and Promulgation of Implementation Plans; North Carolina: Mecklenburg County Regulations” (FRL No. 8465-4) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3043. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Approval and Promulgation of Air Quality Implementation Plans; New Hampshire: Revised Carbon Monoxide Maintenance Plan for Nashua” (FRL No. 8463-6) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3044. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Determination of Attainment, Approval and Promulgation of Implementation Plans and Designation of Areas for Air Quality Planning Purposes; Ohio; Correction” (FRL No. 8464-3) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3045. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Residues of Quaternary Ammonium Compounds di-n-Alkyl dimethyl Ammonium chloride, Exemption from the Requirement of a Tolerance” (FRL No. 8146-7) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3046. A communication from the Principal Deputy Associate Administrator, Office of Policy, Economics and Innovation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Update of Continuous Instrumental Test Methods: Technical Amendments” (RIN2060-AO09) received on September 3, 2007; to the Committee on Energy and Natural Resources.

EC-3047. A communication from the Regulations Coordinator, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled “Medicare Program; Medicare Integrity Program, Fiscal Intermediary and Carrier Functions, and Conflict of Interest Requirements” (RIN0938-AN72) received on August 27, 2007; to the Committee on Finance.

EC-3048. A communication from the Regulations Coordinator, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled “Medicare Program; Home Health Prospective Payment System Refinement and Rate Update for Calendar Year 2008” ((RIN0938-AO32)(Docket No. CMS-1541-FC)) received on August 27, 2007; to the Committee on Finance.

EC-3049. A communication from the Regulations Coordinator, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting,

pursuant to law, the report of a rule entitled “Hospital Conditions of Participation: Laboratory Services” ((RIN0938-AJ29)(Docket No. CMS-3014-IFC)) received on August 27, 2007; to the Committee on Finance.

EC-3050. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Limitations on Setoff under Sections 6402 and 6411” (Rev. Rul. 2007-51) received on September 5, 2007; to the Committee on Finance.

EC-3051. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Obsolescence of Rev. Rul. 78-369” (Rev. Rul. 2007-53) received on September 5, 2007; to the Committee on Finance.

EC-3052. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Definition of a Liability under Section 6402(a) and 6411(b)” (Rev. Rul. 2007-52) received on September 5, 2007; to the Committee on Finance.

EC-3053. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Poker Tournament Withholding Rules” (Rev. Proc. 2007-57) received on September 5, 2007; to the Committee on Finance.

EC-3054. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Revenue Ruling: Rulings Declared Obsolete” (Rev. Rul. 2007-60) received on September 4, 2007; to the Committee on Finance.

EC-3055. A communication from the Regulations Officer, Social Security Administration, transmitting, pursuant to law, the report of a rule entitled “Amendment to the Attorney Advisor Program” (RIN0960-AG49) received on September 5, 2007; to the Committee on Finance.

EC-3056. A communication from the Regulations Officer, Social Security Administration, transmitting, pursuant to law, the report of a rule entitled “Temporary Extension of Attorney Fee Payment System to Title XVI; 5-Year Demonstration Project Extending Fee Withholding and Payment Procedures to Eligible Non-Attorney Representatives; Definition of Past-due Benefits; and Assessment for Fee Payment Services” (RIN0960-AG35) received on September 5, 2007; to the Committee on Finance.

EC-3057. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, a report relative to post-liberation Iraq covering the period of June 15, 2007, through August 15, 2007; to the Committee on Foreign Relations.

EC-3058. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, correspondence from the Speaker of the National Assembly of the State of Kuwait; to the Committee on Foreign Relations.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. LEAHY, from the Committee on the Judiciary, without amendment and with a preamble:

S. Res. 134. A resolution designating September 2007 as “Adopt a School Library Month”.

S. Res. 282. A resolution supporting the goals and ideals of a National Polycystic Kidney Disease Awareness Week to raise public awareness and understanding of polycystic kidney disease and to foster understanding of the impact polycystic kidney disease has on patients and future generations of their families.

S. Res. 288. A resolution designating September 2007 as “National Prostate Cancer Awareness Month”.

S. Res. 292. A resolution designating the week beginning September 9, 2007, as “National Assisted Living Week”.

S. Res. 301. A resolution recognizing the 50th anniversary of the desegregation of Little Rock Central High School, one of the most significant events in the American civil rights movement.

#### EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of nominations were submitted:

By Mr. LEAHY for the Committee on the Judiciary.

Richard A Jones, of Washington, to be United States District Judge for the Western District of Washington.

Sharion Aycock, of Mississippi, to be United States District Judge for the Northern District of Mississippi.

Michael David Credo, of Louisiana, to be United States Marshal for the Eastern District of Louisiana for the term of four years.

Esteban Soto III, of Maryland, to be United States Marshal for the District of Puerto Rico for the term of four years.

(Nominations without an asterisk were reported with the recommendation that they be confirmed.)

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. LUGAR (for himself and Mr. BIDEN):

S. 2020. A bill to reauthorize the Tropical Forest Conservation Act of 1998 through fiscal year 2010, to rename the Tropical Forest Conservation Act of 1998 as the “Tropical Forest and Coral Conservation Act of 2007”, and for other purposes; to the Committee on Foreign Relations.

By Mr. WYDEN (for himself, Mr. THUNE, Mr. COLEMAN, Ms. KLOBUCHAR, Mrs. DOLE, Mr. VITTER, and Ms. COLLINS):

S. 2021. A bill to provide \$50,000,000,000 in new transportation infrastructure funding through bonding to empower States and local governments to complete significant infrastructure projects across all modes of transportation, including roads, bridges, rail and transit systems, ports, and inland waterways, and for other purposes; to the Committee on Finance.

By Mr. JOHNSON (for himself, Mr. NELSON of Nebraska, Mr. CONRAD, Mr. BAUCUS, Mr. TESTER, and Mr. DORGAN):

S. 2022. A bill to prohibit the closure or relocation of any county office of the Farm

Service Agency until at least one year after the enactment of an Act to provide for the continuation of agricultural programs for fiscal years after 2007; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. BAYH (for himself and Mr. LUGAR):

S. 2023. A bill to designate the facility of the United States Postal Service located at 805 Main Street in Ferdinand, Indiana, as the "Staff Sergeant David L. Nord Post Office"; to the Committee on Homeland Security and Governmental Affairs.

By Mr. NELSON of Florida (for himself and Mr. LEVIN):

S. 2024. A bill to provide for interregional primary elections and caucuses for the selection of delegates to political party Presidential nominating conventions; to the Committee on Rules and Administration.

By Mr. AKAKA (by request):

S. 2025. A bill to amend title 38, United States Code, to clarify the eligibility criteria for special monthly pension; to the Committee on Veterans' Affairs.

By Mr. AKAKA (by request):

S. 2026. A bill to amend title 38, United States Code, chapter 11, to clarify that an award of benefits based on a regulatory presumption established pursuant to 28 U.S.C. section 1116 after September 30, 2002, cannot be made effective earlier than the date the regulatory presumption was established; and to clarify that the presumption of herbicide exposure provided by 38 U.S.C. section 1116(f) applies only to veterans who served in Vietnam on land or on Vietnam's inland waterways and not to those who served only in waters offshore or in airspace above; to the Committee on Veterans' Affairs.

By Mr. AKAKA (by request):

S. 2027. A bill to amend title 38, United States Code, chapter 5, to authorize the Secretary of Veterans Affairs to establish and promote programs and activities honoring veterans and to authorize the next of kin of a deceased veteran to wear the veteran's awards and decorations under certain circumstances; to the Committee on Veterans' Affairs.

By Ms. LANDRIEU:

S. 2028. A bill to require the State of Louisiana to match Federal funding to fully address the Road Home Program shortfall; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. GRASSLEY (for himself, Mr. KOHL, Mr. KENNEDY, Mrs. MCCASKILL, Mr. SCHUMER, and Ms. KLOBUCHAR):

S. 2029. A bill to amend title XI of the Social Security Act to provide for transparency in the relationship between physicians and manufacturers of drugs, devices, or medical supplies for which payment is made under Medicare, Medicaid, or SCHIP; to the Committee on Finance.

By Mr. REID (for Mr. OBAMA (for himself and Mr. FEINGOLD)):

S. 2030. A bill to amend the Federal Election Campaign Act of 1971 to require reporting relating to bundled contributions made by persons other than registered lobbyists; to the Committee on Rules and Administration.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mrs. DOLE (for herself and Mr. BURR):

S. Res. 309. A resolution commending the Appalachian State University Mountaineers of Boone, North Carolina, for pulling off one of the greatest upsets in college football history; to the Committee on the Judiciary.

#### ADDITIONAL COSPONSORS

S. 37

At the request of Mr. DOMENICI, the name of the Senator from South Dakota (Mr. THUNE) was added as a cosponsor of S. 37, a bill to enhance the management and disposal of spent nuclear fuel and high-level radioactive waste, to assure protection of public health safety, to ensure the territorial integrity and security of the repository at Yucca Mountain, and for other purposes.

S. 185

At the request of Mr. SPECTER, the name of the Senator from Arkansas (Mr. PRYOR) was added as a cosponsor of S. 185, a bill to restore habeas corpus for those detained by the United States.

S. 453

At the request of Mr. LEAHY, the names of the Senator from Illinois (Mr. DURBIN) and the Senator from Oklahoma (Mr. COBURN) were added as cosponsors of S. 453, a bill to prohibit deceptive practices in Federal elections.

S. 507

At the request of Mr. CONRAD, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 507, a bill to amend title XVIII of the Social Security Act to provide for reimbursement of certified midwife services and to provide for more equitable reimbursement rates for certified nurse-midwife services.

S. 573

At the request of Ms. STABENOW, the name of the Senator from Arkansas (Mr. PRYOR) was added as a cosponsor of S. 573, a bill to amend the Federal Food, Drug, and Cosmetic Act and the Public Health Service Act to improve the prevention, diagnosis, and treatment of heart disease, stroke, and other cardiovascular diseases in women.

S. 584

At the request of Mrs. LINCOLN, the name of the Senator from Vermont (Mr. LEAHY) was added as a cosponsor of S. 584, a bill to amend the Internal Revenue Code of 1986 to modify the rehabilitation credit and the low-income housing credit.

S. 597

At the request of Mrs. FEINSTEIN, the name of the Senator from Wyoming (Mr. ENZI) was added as a cosponsor of S. 597, a bill to extend the special postage stamp for breast cancer research for 2 years.

S. 625

At the request of Mr. KENNEDY, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S.

625, a bill to protect the public health by providing the Food and Drug Administration with certain authority to regulate tobacco products.

S. 662

At the request of Ms. SNOWE, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 662, a bill to authorize the Secretary of the Interior to conduct a special resource study to evaluate resources at the Harriet Beecher Stowe House in Brunswick, Maine, to determine the suitability and feasibility of establishing the site as a unit of the National Park System, and for other purposes.

S. 691

At the request of Mr. CONRAD, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 691, a bill to amend title XVIII of the Social Security Act to improve the benefits under the Medicare program for beneficiaries with kidney disease, and for other purposes.

S. 771

At the request of Mr. HARKIN, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of S. 771, a bill to amend the Child Nutrition Act of 1966 to improve the nutrition and health of school children by updating the definition of "food of minimal nutritional value" to conform to current nutrition science and to protect the Federal investment in the national school lunch and breakfast programs.

S. 772

At the request of Mr. KOHL, the name of the Senator from Vermont (Mr. LEAHY) was added as a cosponsor of S. 772, a bill to amend the Federal antitrust laws to provide expanded coverage and to eliminate exemptions from such laws that are contrary to the public interest with respect to railroads.

S. 803

At the request of Mr. ROCKEFELLER, the name of the Senator from Connecticut (Mr. LIEBERMAN) was added as a cosponsor of S. 803, a bill to repeal a provision enacted to end Federal matching of State spending of child support incentive payments.

S. 805

At the request of Mr. DURBIN, the name of the Senator from Washington (Mrs. MURRAY) was added as a cosponsor of S. 805, a bill to amend the Foreign Assistance Act of 1961 to assist countries in sub-Saharan Africa in the effort to achieve internationally recognized goals in the treatment and prevention of HIV/AIDS and other major diseases and the reduction of maternal and child mortality by improving human health care capacity and improving retention of medical health professionals in sub-Saharan Africa, and for other purposes.

S. 860

At the request of Mr. SMITH, the name of the Senator from Pennsylvania (Mr. CASEY) was added as a cosponsor of S. 860, a bill to amend title XIX of the Social Security Act to permit States the option to provide Medicaid coverage for low-income individuals infected with HIV.

S. 970

At the request of Mr. DURBIN, the name of the Senator from Delaware (Mr. CARPER) was added as a cosponsor of S. 970, a bill to impose sanctions on Iran and on other countries for assisting Iran in developing a nuclear program, and for other purposes.

S. 1035

At the request of Mr. DURBIN, the name of the Senator from Vermont (Mr. SANDERS) was added as a cosponsor of S. 1035, a bill to amend the Immigration and Nationality Act to reduce fraud and abuse in certain visa programs for aliens working temporarily in the United States.

S. 1090

At the request of Ms. STABENOW, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of S. 1090, a bill to amend the Agriculture and Consumer Protection Act of 1973 to assist the neediest of senior citizens by modifying the eligibility criteria for supplemental foods provided under the commodity supplemental food program to take into account the extraordinarily high out-of-pocket medical expenses that senior citizens pay, and for other purposes.

S. 1175

At the request of Mr. DURBIN, the names of the Senator from Connecticut (Mr. DODD) and the Senator from Washington (Mrs. MURRAY) were added as cosponsors of S. 1175, a bill to end the use of child soldiers in hostilities around the world, and for other purposes.

S. 1233

At the request of Mr. AKAKA, the names of the Senator from Georgia (Mr. CHAMBLISS) and the Senator from Vermont (Mr. LEAHY) were added as cosponsors of S. 1233, a bill to provide and enhance intervention, rehabilitative treatment, and services to veterans with traumatic brain injury, and for other purposes.

S. 1332

At the request of Mr. KENNEDY, the name of the Senator from Arkansas (Mrs. LINCOLN) was added as a cosponsor of S. 1332, a bill to amend the Public Health Service Act to revise and extend projects relating to children and violence to provide access to school-based comprehensive mental health programs.

S. 1338

At the request of Mr. ROCKEFELLER, the name of the Senator from Colorado (Mr. SALAZAR) was added as a cosponsor of S. 1338, a bill to amend title

XVIII of the Social Security Act to provide for a two-year moratorium on certain Medicare physician payment reductions for imaging services.

S. 1459

At the request of Mr. MENENDEZ, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 1459, a bill to strengthen the Nation's research efforts to identify the causes and cure of psoriasis and psoriatic arthritis, expand psoriasis and psoriatic arthritis data collection, study access to and quality of care for people with psoriasis and psoriatic arthritis, and for other purposes.

S. 1514

At the request of Mr. DODD, the name of the Senator from South Dakota (Mr. THUNE) was added as a cosponsor of S. 1514, a bill to revise and extend provisions under the Garrett Lee Smith Memorial Act.

S. 1553

At the request of Mrs. FEINSTEIN, the name of the Senator from Illinois (Mr. OBAMA) was added as a cosponsor of S. 1553, a bill to provide additional assistance to combat HIV/AIDS among young people, and for other purposes.

S. 1621

At the request of Mr. CONRAD, the name of the Senator from Oregon (Mr. SMITH) was added as a cosponsor of S. 1621, a bill to amend the Internal Revenue Code of 1986 to treat certain farming business machinery and equipment as 5-year property for purposes of depreciation.

S. 1627

At the request of Mrs. LINCOLN, the name of the Senator from Arkansas (Mr. PRYOR) was added as a cosponsor of S. 1627, a bill to amend the Internal Revenue Code of 1986 to extend and expand the benefits for businesses operating in empowerment zones, enterprise communities, or renewal communities, and for other purposes.

S. 1638

At the request of Mr. LEAHY, the name of the Senator from Utah (Mr. BENNETT) was added as a cosponsor of S. 1638, a bill to adjust the salaries of Federal justices and judges, and for other purposes.

S. 1661

At the request of Mr. DORGAN, the name of the Senator from Minnesota (Mr. COLEMAN) was added as a cosponsor of S. 1661, a bill to communicate United States travel policies and improve marketing and other activities designed to increase travel in the United States from abroad.

S. 1731

At the request of Mr. CORNYN, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. 1731, a bill to provide for the continuing review of unauthorized Federal programs and agencies and to establish a bipartisan commission for the pur-

poses of improving oversight and eliminating wasteful Government spending.

S. 1760

At the request of Mr. BROWN, the name of the Senator from Mississippi (Mr. COCHRAN) was added as a cosponsor of S. 1760, a bill to amend the Public Health Service Act with respect to the Healthy Start Initiative.

S. 1833

At the request of Mr. NELSON of Florida, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 1833, a bill to amend the Consumer Product Safety Act to require third-party verification of compliance of children's products with consumer product safety standards promulgated by the Consumer Product Safety Commission and for other purposes.

S. 1924

At the request of Mr. CARPER, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. 1924, a bill to amend chapter 81 of title 5, United States Code, to create a presumption that a disability or death of a Federal employee in fire protection activities caused by any of certain diseases is the result of the performance of such employee's duty.

S. 1944

At the request of Mr. LAUTENBERG, the name of the Senator from Delaware (Mr. CARPER) was added as a cosponsor of S. 1944, a bill to provide justice for victims of state-sponsored terrorism.

S. 1951

At the request of Mr. LEAHY, his name was added as a cosponsor of S. 1951, a bill to amend title XIX of the Social Security Act to ensure that individuals eligible for medical assistance under the Medicaid program continue to have access to prescription drugs, and for other purposes.

S. 1958

At the request of Mr. CONRAD, the name of the Senator from Georgia (Mr. CHAMBLISS) was added as a cosponsor of S. 1958, a bill to amend title XVIII of the Social Security Act to ensure and foster continued patient quality of care by establishing facility and patient criteria for long-term care hospitals and related improvements under the Medicare program.

S. 1964

At the request of Mrs. FEINSTEIN, the name of the Senator from California (Mrs. BOXER) was added as a cosponsor of S. 1964, a bill to amend title XVIII of the Social Security Act to establish new separate fee schedule areas for physicians' services in States with multiple fee schedule areas to improve Medicare physician geographic payment accuracy, and for other purposes.

S. 2017

At the request of Mr. BINGAMAN, the names of the Senator from Maine (Ms. SNOWE), the Senator from Louisiana

(Ms. LANDRIEU) and the Senator from Delaware (Mr. CARPER) were added as cosponsors of S. 2017, a bill to amend the Energy Policy and Conservation Act to provide for national energy efficiency standards for general service incandescent lamps, and for other purposes.

## AMENDMENT NO. 2664

At the request of Mr. SANDERS, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of amendment No. 2664 proposed to H.R. 2642, a bill making appropriations for military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2008, and for other purposes.

## AMENDMENT NO. 2673

At the request of Mr. WEBB, his name was added as a cosponsor of amendment No. 2673 proposed to H.R. 2642, a bill making appropriations for military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2008, and for other purposes.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. WYDEN (for himself, Mr. THUNE, Mr. COLEMAN, Ms. KLOBUCHAR, Mrs. DOLE, Mr. VITTER, and Ms. COLLINS):

S. 2021. A bill to provide \$50,000,000,000 in new transportation infrastructure funding through bonding to empower States and local governments to complete significant infrastructure projects across all modes of transportation, including roads, bridges, rail and transit systems, ports, and inland waterways, and for other purposes; to the Committee on Finance.

Mr. WYDEN. Mr. President, despite the record transportation funding that Congress provided in the 2005 Transportation Reauthorization bill, SAFETEA-LU, our Nation's infrastructure is being stressed to the breaking point. Our ports and rail lines are at or near capacity. Our highways are clogged. The tragedy in Minneapolis last month showed the entire country that our bridges are in desperate need of repair.

The American Society of Civil Engineers has noted that over the next 5 years \$1.6 trillion in investment is needed from all levels of government to keep our Nation's current transportation system up to date. To put that into perspective, our Nation's infrastructure needs roughly six times as much funding as was included in SAFETEA-LU.

The question is "Where do we find the transportation funding that our country needs to meet our transportation and our economic needs?"

Senator THUNE's and my answer is to invest in America.

Everyone agrees that our country's infrastructure needs are tremendous. Everyone agrees that our country needs to invest more in transportation. What Congress hasn't been able to agree on is where to find the money. Gas taxes just don't generate enough revenues to even begin to satisfy highway and transit needs.

In this budget climate, pots of extra Federal money are not just sitting around waiting to be used, and States surely don't have any extra money either. Most have budget deficits. All the conventional funding sources are coming up short, so Senator THUNE and I think it is time to think outside the box and outside the trust funds. The Federal Government is about the only entity in the country that does not borrow money for capital projects, but in this climate it should and it must.

Senator THUNE and I have come up with a creative approach to provide \$50 billion of additional new funding for transportation projects our country desperately needs by issuing Build America Bonds. Our country's needs are so great that we think funding should be made available that is in addition to SAFETEA-LU.

Our legislation is not a substitute for fixing the transportation trust fund. We still must address that problem, and next year we must start on a new transportation bill. Our legislation is meant to provide extra money on top of regular transportation funding.

This money could not be earmarked by Congress. This will not fund any Senator's pet project. This money will be controlled by the States, and used for the projects they think are most critical.

An annual amount of approximately \$500 million from trade fees will be placed in an Infrastructure Finance Account and invested for the life of the bonds, which will generate more than enough to repay the entire \$50 billion principal amount.

That means the only cost to the Government is the "interest portion" on the bonds, which is in the form of tax credits. With this funding mechanism, as little as \$2 billion a year could generate the \$50 billion in funding for transportation infrastructure. I call that a very smart investment in our country's infrastructure.

This investment is badly needed.

Citizens stuck in traffic choking on exhaust need relief. Truckers who need to detour miles out of their way to avoid weight-limited bridges need relief. As our economy struggles with stagnating wages, the loss of even basic health benefits for many, and a mortgage market that is spiraling downward, the American worker needs relief.

The U.S. Department of Transportation estimates that each \$1 billion of funding for transportation directly produces nearly 50,000 jobs. So under the

Wyden/Thune proposal the \$50 billion of new transportation funding will provide critical economic stimulus that will create up to 2.5 million family wage jobs.

This is an economic stimulus idea that will generate more funding for the economy now. It will create jobs. It is a chance for the Federal Government to hold up its end of the bargain with our States.

Mr. THUNE. Mr. President, today, Senator WYDEN and I are introducing an important piece of legislation that seeks to address the significant transportation infrastructure needs that exist across the country. The Build America Bonds Act would provide \$50 billion in infrastructure investment for all states across the country.

This legislation is a slightly modified version of bills that Senator WYDEN and others advocated in previous Congresses. While the Federal Government has allocated record funding levels to States under the Transportation reauthorization bill that Congress passed in 2005, the need for infrastructure improvements far exceeds available Federal and State funding sources.

For instance, the American Society of Civil Engineers has noted that over the next 5 years, \$1.6 trillion in investment is needed from all levels of government to keep our Nation's current transportation system up to date. To put this into perspective, this funding level is roughly six times larger than what is currently being spent.

Our legislation, the Build America Bonds Act, is not intended to replace the current user-fee structure the highway trust fund relies on today—it would be a supplemental funding stream that would allow States to address the backlog of important highway, bridge, rail, and waterway projects that exist in every State across the country.

The funding under our legislation would not be earmarked by Congress—it would be distributed directly to States. Further, this much needed funding would create over 2 million jobs, spur significant economic growth, save lives by making much needed improvements to transportation problems that exist from coast to coast and keep our economy moving.

Our legislation is cosponsored by Senators COLEMAN, KLOBUCHAR, DOLE, VITTER, and COLLINS. In addition, the Build America Bonds Act enjoys the broad support of a diverse group of business, labor and transportation groups, including: Associated General Contractors of America, AGC, American Association of State Highway and Transportation Officials, AASHTO; U.S. Chamber of Commerce; National Association of Manufacturers, NAM; National Construction Alliance—a coalition of the Laborers, Carpenters, and Operating Engineers Unions; American Highway Users Alliance; and many others.

By Mr. NELSON of Florida (for himself and Mr. LEVIN):

S. 2024. A bill to provide for inter-regional primary elections and caucuses for the selection of delegates to political party Presidential nominating conventions; to the Committee on Rules and Administration.

Mr. NELSON of Florida. Mr. President, I am proposing today and will file legislation to create a comprehensive and nationwide process for voters to select nominees every 4 years for President of the United States. This legislation will establish six Presidential primary dates—the first one in March of a Presidential election year, two in April, two in May, and one in June.

Each of these contests would feature at least one State from six different regions, six geographic regions around the country. The order of States within each region would rotate every 4 years—every Presidential election. That order would be determined at the beginning by lot in order to determine the sequence. And then the next Presidential election, the ones who had gone first in March would then go to the end of the line and they would be in June, and the list would move up.

It would give voters in the larger States a strong voice in selecting the nominees over that 4-month period while also giving the citizens in the smaller States a fair say, instead of the present system we have now where the small States are the ones that have an inordinate influence in selecting the nominees of the two great parties.

So in this legislation, by featuring States from each of the six regions, there will be racial, ethnic, economic, and regional diversity on each of the primary dates. And, of course, it has a much more rational proposal for an agenda, in that you start in March and it concludes in June of the Presidential election year, instead of this chaotic situation we have now with States trying to get ahead of each other, with them starting now as early as the early part of January and with it being frontloaded so that, in effect, we may find the Presidential nominee decided by the middle of February.

I am introducing this legislation with my colleague Senator LEVIN of Michigan. It is our experience as Senators from Florida and Michigan that we have seen firsthand how unfair and undemocratic our Presidential primary system has become. I might say this legislation tracks Senator LEVIN's brother's legislation filed in the House of Representatives, Congressman SANDY LEVIN. Our bill is going to try to approach a rational way of selecting the nominees for President of the United States instead of this chaotic system we have now.

Now, neither bill is going to fix the current controversy we have over the sequence of the contest in Iowa, Nevada, New Hampshire, and South Caro-

lina. For that, a short-term fix is certainly needed. What we have now is this chaotic situation where all the small States are trying to get ahead of each other. This certainty is needed to resolve the fix created by several States moving their 2008 primaries ahead of some of the other States. In my State, the Republican legislature of Florida—signed into law by a Republican Governor—moved the Florida primary from March to January 29. In Senator LEVIN's State, a Democratic legislature—signed into law by a Democratic Governor—moved its primary to January 15. What we may find is that other States may follow suit with a big jump.

I have proposed to the Democratic National Committee that it allow, for this particular Presidential cycle, the traditional first-in-the-Nation States to move ahead of my State on January 29; and, instead, the party leaders have decided that Florida's votes are not going to count in the 2008 Presidential primary. The DNC said Florida's earlier primary, which was signed into law by our Governor, would alter the sequence of Iowa, Nevada, New Hampshire, and South Carolina. So last month, the party officials decided to strip Florida of its 210 delegates to the national convention. That means that this country's fourth largest State will have no say in picking the Democratic Presidential nominee. Well, that is simply unacceptable.

Florida still has several weeks to find a solution for the DNC that it will accept; or, as I have suggested, legal action may be necessary. It is a case of fundamental rights versus the rules of a political party. And as to our right to vote, and to have that vote count, there can be no debate. I want to say that again. As to our right to vote, and to have that vote count, there can be no debate.

Senator LEVIN and I will work hard to ensure that the controversy over the respective positions of Florida and Michigan in the primary schedule are resolved; and, for the long term, our legislation would bring order to the next and all future Presidential primary seasons. It would ensure that no one State has a disproportionate influence on the selection of the nominees. By introducing this bill today, we want to begin a broader discussion about achieving lasting reform.

With the experience we have had in Florida, in the disputed Presidential election in 2000, and again 6 years later, with there having been an "undervote" of 18,000 votes in a congressional election in one county in Florida, Sarasota County, the sensitivity in Florida of having the right to vote and to have that ballot count, and to have that ballot count as intended, is paramount, and it is highly sensitive in the State of Florida. For a political party to punish a State for stepping

out of line is the height of insensitivity in understanding that those votes are critical and that people know their sacred right of the ballot is protected. We intend to see that the right to have their votes counted, and counted as they intend, is preserved.

In the meantime, we have to bring rationality to this process. The regional primary system set up in this legislation Senator LEVIN and I are introducing today is a suggested approach so that by the year 2012 we will have order in selecting our Presidential nominees instead of the chaos we find ourselves in now.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD, as follows:

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 2024

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Fair and Representative Presidential Primaries Act of 2007".

**SEC. 2. INTERREGIONAL PRIMARY ELECTIONS AND CAUCUSES.**

(a) **SELECTION OF DELEGATES TO CONVENTIONS.**—The delegates to each national convention for the nomination of candidates of a political party for the offices of President and Vice President shall be selected by primary election or by caucus, as provided by State law. Such State law shall conform to the requirements of the national political executive committee and the national nominating convention of the political party involved.

(b) **TIMING OF PRIMARY ELECTIONS AND CAUCUSES.**—

(1) **IN GENERAL.**—In each region described in subsection (c), the primary elections and caucuses (as the case may be) in a subregion (comprised of a State or a group of States) shall be conducted on each of the following days of each Presidential election year: the second Tuesday in March, the first Tuesday in April, the fourth Tuesday in April, the second Tuesday in May, the fourth Tuesday in May, and the second Tuesday in June.

(2) **INITIAL ORDER OF PRIMARIES AND CAUCUSES.**—For the first Presidential election with respect to which this Act applies, the Election Assistance Commission shall determine by lot the order of subregions in each region for conduct of primary elections and caucuses by the States under paragraph (1).

(3) **ORDER OF PRIMARIES AND CAUCUSES FOR SUBSEQUENT ELECTIONS.**—The subregions determined under paragraph (2) to be first in order for the first Presidential election to which this Act applies shall be last in order with respect to the next such election, and the other subregions shall advance in the order accordingly. The order shall change with respect to subsequent elections in a like manner.

(4) **SPECIAL RULES FOR DISTRICT OF COLUMBIA, PUERTO RICO, AND TERRITORIES.**—Any primary election or caucus for the District of Columbia shall be conducted on the same day as a primary election or caucus for the State of Maryland. Any primary election or caucus for the Commonwealth of Puerto Rico shall be conducted on the same day as a primary election or caucus for the State of

Florida. Any primary election or caucus for any other territory, possession, or other entity entitled under the rules of a political party to delegate representation at the national convention of that party shall be conducted on the same day as a primary election or caucus for the States of Alaska and Hawaii.

(c) ESTABLISHMENT OF REGIONS.—The regions (designated by number) and the subregions (designated by letter) referred to in subsection (b) are as follows:

(1) Region 1: (A) Maine, New Hampshire, Vermont; (B) Massachusetts; (C) Connecticut, Rhode Island; (D) Delaware, New Jersey; (E) New York; (F) Pennsylvania.

(2) Region 2: (A) Maryland; (B) West Virginia; (C) Missouri; (D) Indiana; (E) Kentucky; (F) Tennessee.

(3) Region 3: (A) Ohio; (B) Illinois; (C) Michigan; (D) Wisconsin; (E) Iowa; (F) Minnesota.

(4) Region 4: (A) Texas; (B) Louisiana; (C) Arkansas, Oklahoma; (D) Colorado; (E) Kansas, Nebraska; (F) Arizona, New Mexico.

(5) Region 5: (A) Virginia; (B) North Carolina; (C) South Carolina; (D) Florida; (E) Georgia; (F) Mississippi, Alabama.

(6) Region 6: (A) California; (B) Washington; (C) Oregon; (D) Idaho, Nevada, Utah; (E) Montana, North Dakota, South Dakota, Wyoming; (F) Hawaii, Alaska.

#### SEC. 3. ENFORCEMENT.

The Attorney General may bring a civil action in any appropriate United States district court for such declaratory or injunctive relief as may be necessary to carry out this Act.

#### SEC. 4. REGULATIONS.

The Election Assistance Commission shall prescribe such regulations as may be necessary to carry out this Act.

#### SEC. 5. DEFINITION.

As used in this Act, the term "State law" means the law of a State, the District of Columbia, the Commonwealth of Puerto Rico, or a territory or possession of the United States.

#### SEC. 6. EFFECTIVE DATE.

This Act shall apply with respect to Presidential elections taking place more than 2 years after the date of the enactment of this Act.

By Ms. LANDRIEU:

S. 2028. A bill to require the State of Louisiana to match Federal funding to fully address the Road Home Program shortfall; to the Committee on Banking, Housing, and Urban Affairs.

Ms. LANDRIEU. Mr. President, I come to the floor today to speak about an important issue that will determine the success of long-term recovery efforts in the gulf coast. As you know gulf coast was devastated in 2005 by two of the most powerful storms to ever hit the U.S. in recorded history Hurricanes Katrina and Rita. We also experienced the unprecedented disaster of having a major metropolitan city, the city of New Orleans, under up to 20 feet of water for 2 weeks when there were 28 separate levee failures which flooded 12,000 acres, or 80 percent of New Orleans following Katrina.

I strongly believe that the Congress can provide vast amounts of tax credits, grants, loans, and waivers but all these benefits will not spur recovery if

we cannot get people back into their homes. That is where recovery must start and end. In Louisiana alone, for example, we had over 20,000 businesses destroyed. However, businesses cannot open their doors if their workers have nowhere to live. Louisiana also had 875 schools destroyed. Again, teachers cannot come back to school and teach our children if they do not have a roof over their heads. So a fundamental piece of recovery in the gulf coast is to allow disaster victims to return home and rebuild.

Today, I am proud to introduce legislation which is extremely important to the recovery in the State of Louisiana. This is because, over the past few months, we have learned that the Road Home is facing a shortfall of billions of dollars due to various reasons. There is certainly more than enough blame to go around for the mistakes in the creation and management of the Road Home program, and fixing them will be a shared responsibility. But a significant initial flaw can be found in the inadequate and unfairly distributed funding which represented all the administration was willing to commit towards Louisiana recovery. At this stage, the funding shortfall threatens to stall recovery in Louisiana and leave homeowners without the vital funds they need to rebuild their homes. To address this important issue, the bill we introduce today includes an authorization of funds so that if the State of Louisiana puts up \$1 billion towards the Road Home shortfall, additional funds necessary to shore up the program would be available. I strongly believe this bill will serve as a hand up, not a hand out. The State of Louisiana shares a financial obligation to address the shortfall and this bill would hold it accountable, but with the State meeting their obligation the Federal Government also would step in to help.

In closing, let me reiterate that this bill addresses one of the most fundamental needs following a disaster: the need to return home. Whether residents live in million dollar mansions, rental housing, or public housing they all share a desire to return to their communities and, in particular, their homes. I urge my colleagues to support this important legislation as now these disaster victims are counting on the Congress for action.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 2028

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Louisiana Road Home Act".

#### SEC. 2. ROAD HOME PROGRAM SHORTFALL.

There are authorized to be appropriated such sums as may be necessary for the State

of Louisiana to carry out the Road Home Program, provided that as of June 1, 2007, the State of Louisiana has provided at least \$1,000,000,000 for such Program.

By Mr. GRASSLEY (for himself, Mr. KOHL, Mr. KENNEDY, Mrs. MCCASKILL, Mr. SCHUMER, and Ms. KLOBUCHAR):

S. 2029. A bill to amend title XI of the Social Security Act to provide for transparency in the relationship between physicians and manufacturers of drugs, devices, or medical supplies for which payment is made under Medicare, Medicaid, or SCHIP; to the Committee on Finance.

Mr. GRASSLEY. Mr. President, a month ago I outlined an important issue affecting all Americans who take prescription drugs or use medical devices—the need for greater transparency in the money that drug and device companies hand out to doctors. Today, I am pleased to introduce the Physician Payments Sunshine Act, along with Senator KOHL, chairman of the Special Committee on Aging. This legislation will bring much needed transparency to the financial relationships that exist between the drug and device industries and doctors.

There is no question that the drug and device industries have an intricate network of financial ties with practicing physicians. These financial relationships can take many forms. They can include speaking honoraria, consulting fees, free travel to exotic locations for conferences, or funding for research. Drug and device companies spend billions and billions of dollars every year marketing their products. A good amount of this money goes directly to doctors in the form of these payments.

This practice, and the lack of transparency around it, can obscure the most important question that exists between doctor and patient: What is best for the patient?

As the editorial board of the Des Moines Register wrote recently, and I quote, "Your doctor's hands may be in the till of a drug company. So how can you know whether the prescription he or she writes is in your best interest, or the best interest of a drug company?" That is an excellent question. Currently, the public has no way of knowing whether their doctor has taken payments from the drug and device industries, and I intend to change that—not just for Iowans but for all Americans.

Payments to a doctor can be big or small. They can be a simple dinner after work or they can add up to tens of thousands and even hundreds of thousands of dollars each year. That is right—hundreds of thousands of dollars for one doctor. It is really pretty shocking.

Companies wouldn't be paying this money unless it had a direct effect on the prescriptions doctors write, and the

medical devices they use. Patients, of course, are in the dark about whether their doctor is receiving this money.

The Physician Payments Sunshine Act sheds light on these hidden payments and obscured interests through the best disinfectant of all: sunshine. This is a short bill, and a simple one. This bill requires drug and device manufacturers to disclose to the Secretary of Health and Human Services, on a quarterly basis, anything of value given to doctors, such as payments, gifts, honoraria, or travel. Along with the money, these companies will have to report the name of the physician, the value and the date of the payment or gift, its purpose, and what, if anything, was received in exchange. This bill then requires the Department of Health and Human Services to make the information available to the public through a searchable web site.

And this bill has some teeth, too. If a company fails to report, the Physician Payments Sunshine Act imposes a penalty ranging from \$10,000 to \$100,000 for each violation.

Many States are ahead of the curve on this and have passed, or are currently considering, similar measures. In 1993, Minnesota required the Nation's first public disclosure of gifts and payments from wholesale drug distributors. Vermont passed a similar law in 2003, although much of the information is not publicly available. More recently, the District of Columbia, Maine, and West Virginia have followed suit in requiring disclosure, though not all make the information available to the public through a web site. The General Assembly in my home State of Iowa may soon be requiring disclosure as well.

But this kind of information shouldn't be available only to Americans who happen to be lucky enough to live in a State already addressing this problem. On the contrary, this information should be accessible to all Americans across the country and it should be updated in a timely manner. I propose to my colleagues that now is the time to act.

I realize that some critics, including many of the drug and device companies, are going to say that creating this sort of national database is too time consuming and too expensive. I can hear the complaints already. But let me remind you again—the drug companies are already reporting their payments to doctors in Minnesota and other States. Companies already have this information available. We aren't requiring them to go out and obtain it—we are just asking them to share it with the American people.

Perhaps even more telling is that at least one industry leader has taken the goal of increased transparency into its own hands. Although it is not making its payments to doctors publicly available, Eli Lilly has taken important

steps to meet the public's demand for increased sunshine. In response to my investigation of drug company payments for continuing medical education, Eli Lilly voluntarily created a web site that details payments they make to organizations like patient groups and hospitals. I commend Eli Lilly for taking the lead on that issue, and I look forward to working with them on my latest effort.

This bill is careful not to burden small businesses—it applies only to companies with annual revenues over \$100 million. It is the largest companies who are driving this practice, and for whom disclosure would be least burdensome.

Further, during a meeting on a separate matter with officials from Glaxo Smith Kline in early August, my staff brought up the idea of drug companies reporting payments to physicians. I am happy to say that Dr. Moncef Slaoui, the chairman of research and development for Glaxo Smith Kline, said that he was also interested in a little sunshine. In fact, here are his exact words: "We're happy for transparency." I would like to commend Dr. Slaoui for his comments and I look forward to working with him and leaders at other companies on this bill.

It is not only industry leaders who are leading the way on the issue of increased transparency—some of America's best medical schools are taking steps to prevent conflicts of interest among their physicians. In fact, the Yale University School of Medicine, the University of Pennsylvania, and the Stanford University Medical School have gone so far as to prohibit certain gifts and payments altogether.

So let me be clear. This bill does not regulate the business of the drug and device industries. I say, let the people in the industry do their business. After all, they have the training and the skill to get that job done. Just keep the American people apprised of the business you are doing and how you are doing it. Let a little bit of sunshine in to this world of financial relationships—it is, after all, the best disinfectant.

#### SUBMITTED RESOLUTIONS

SENATE RESOLUTION 309—COM-MENDING THE APPALACHIAN STATE UNIVERSITY MOUNTAIN-EERS OF BOONE, NORTH CAROLINA, FOR PULLING OFF ONE OF THE GREATEST UPSETS IN COLLEGE FOOTBALL HISTORY

Mrs. DOLE (for herself and Mr. BURR) submitted the following resolution; which was referred to the Committee on the Judiciary:

S. RES. 309

Whereas, on September 1, 2007, the Appalachian State University Mountaineers of

the National Collegiate Athletic Association (NCAA) Football Championship Subdivision (Division 1-AA) beat the University of Michigan Wolverines, ranked 5th nationally, of the NCAA Football Bowl Subdivision (Division 1-A) by a score of 34-32 in front of 109,000 spectators at "The Big House" in Ann Arbor, Michigan;

Whereas no Division 1-AA team has ever previously beaten a nationally ranked Division 1-A team;

Whereas quarterback Armanti Edwards threw for 227 yards and 3 touchdowns while rushing for 62 yards and 1 touchdown;

Whereas the Mountaineers' receiving core combined for 227 yards of offense with 2 touchdowns from Dexter Jackson and 1 from Hans Batichon;

Whereas the defense forced 2 critical turnovers in the 2nd half (1 fumble recovery and 1 interception) to guide the Mountaineers toward victory;

Whereas Appalachian State was trailing 32-31 when Brian Quick blocked a Michigan field goal, setting up what would become the game-winning drive;

Whereas kicker Julian Rauch put a 24-yard field goal through the uprights to move the Mountaineers ahead 34-32 with 26 seconds left in the game;

Whereas Corey Lynch dramatically blocked a Wolverine field goal attempt in the final seconds of the game to seal the victory for the Appalachian State Mountaineers;

Whereas the victory was the 15th straight win for the Mountaineers, which is currently the longest winning streak in the Nation; and

Whereas head coach Jerry Moore put together a masterful game plan and was carried off the field by his players in victory: Now, therefore, be it

*Resolved*, That the Senate—

(1) applauds the Appalachian State University Mountaineers football team for its upset over the University of Michigan Wolverines and for demonstrating that an underdog anywhere can be victorious with hard work and a great deal of heart;

(2) recognizes the hard work and preparation of the players, head coach Jerry Moore, and the assistant coaches and support personnel who all played critical roles in this historic victory; and

(3) requests the Secretary of the Senate to transmit an enrolled copy of the resolution to—

(A) Dr. Kenneth E. Peacock, Chancellor of Appalachian State University;

(B) Charles Cobb, Athletic Director of the University; and

(C) Jerry Moore, Head Coach.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 2689. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes.

SA 2690. Mr. REID (for Mr. OBAMA) submitted an amendment intended to be proposed by Mr. REID to the bill H.R. 2764, supra; which was ordered to lie on the table.

SA 2691. Mr. LIEBERMAN (for himself, Mr. BROWNBACK, Mr. KYL, Mr. COLEMAN, Mr. GRAHAM, and Ms. COLLINS) submitted an amendment intended to be proposed by him to the bill H.R. 2764, supra.



SA 2767. Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2768. Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2769. Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2770. Mrs. CLINTON (for herself and Mr. BINGAMAN) submitted an amendment intended to be proposed by her to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2771. Mr. CORNYN submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2772. Mrs. DOLE submitted an amendment intended to be proposed by her to the bill H.R. 2764, *supra*.

SA 2773. Mr. COBURN proposed an amendment to the bill H.R. 2764, *supra*.

SA 2774. Mr. VITTER submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2775. Mr. LUGAR (for himself and Mr. BIDEN) submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2776. Mr. LUGAR submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2777. Mr. LUGAR submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2778. Mr. LEAHY (for Mr. BIDEN (for himself and Mr. LUGAR)) submitted an amendment intended to be proposed by Mr. LEAHY to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2779. Mr. LUGAR submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2780. Mr. BINGAMAN submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2781. Mr. LEVIN (for himself, Mr. BROWNBACK, and Mr. KENNEDY) submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2782. Mr. BAYH submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*.

SA 2783. Mr. WYDEN (for himself, Mr. ALEXANDER, Mr. KERRY, and Mr. FEINGOLD) submitted an amendment intended to be proposed by him to the bill H.R. 2764, *supra*; which was ordered to lie on the table.

SA 2784. Mr. LEAHY (for Mr. KYL (for himself and Mr. COLEMAN)) proposed an amendment to the bill H.R. 2764, *supra*.

SA 2785. Mr. LEAHY proposed an amendment to the bill H.R. 2764, *supra*.

SA 2786. Mr. LEAHY (for Mr. KYL (for himself, Mr. LIEBERMAN, Ms. COLLINS, and Mr. ENSIGN)) proposed an amendment to the bill H.R. 2764, *supra*.

SA 2787. Mr. LEAHY proposed an amendment to the bill H.R. 2764, *supra*.

SA 2788. Mr. LEAHY proposed an amendment to the bill H.R. 2764, *supra*.

SA 2789. Mr. LEAHY (for Mr. BIDEN (for himself and Mr. LUGAR)) proposed an amendment to the bill H.R. 2764, *supra*.

#### TEXT OF AMENDMENTS

**SA 2689.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making ap-

propriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 232, between lines 16 and 17, insert the following:

#### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SEC. 117. (a) The amount appropriated or otherwise made available by this title under the heading "COMMISSION ON SECURITY AND COOPERATION IN EUROPE" is hereby increased by \$333,000.

(b) The amount appropriated or otherwise made available by this title for the Department of State under the heading "DIPLOMATIC AND CONSULAR PROGRAMS" is hereby reduced by \$333,000.

**SA 2690.** Mr. REID (for Mr. OBAMA) submitted an amendment intended to be proposed by Mr. REID to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between lines 15 and 16, insert the following:

#### RESTRICTIONS RELATED TO FEDERAL TAX LIABILITY

SEC. 699B. None of the funds appropriated or otherwise made available by this Act may be used to enter into a contract in an amount greater than \$5,000,000 or to award a grant in excess of such amount unless the prospective contractor or grantee certifies in writing to the agency awarding the contract or grant that the contractor or grantee has filed all Federal tax returns required during the three years preceding the certification, has not been convicted of a criminal offense under the Internal Revenue Code of 1986, and has not been notified of any unpaid Federal tax assessment for which the liability remains unsatisfied unless the assessment is the subject of an installment agreement or offer in compromise that has been approved by the Internal Revenue Service and is not in default or the assessment is the subject of a non-frivolous administrative or judicial appeal.

**SA 2691.** Mr. LIEBERMAN (for himself, Mr. BROWNBACK, Mr. KYL, Mr. COLEMAN, Mr. GRAHAM, and Ms. COLLINS) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

#### SUPPORT FOR DEMOCRACY, THE RULE OF LAW, AND GOVERNANCE IN IRAN

SEC. 699B. Of the amount appropriated or otherwise made available by title III for other bilateral economic assistance under the heading "ECONOMIC SUPPORT FUND", \$75,000,000 shall be made available for programs of the Bureau of Near Eastern Affairs of the Department of State to support democracy, the rule of law, and governance in Iran.

**SA 2692.** Mr. REID (for himself, Mr. HAGEL, and Mr. DOMENICI) submitted

an amendment intended to be proposed by Mr. REID to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

#### COMPREHENSIVE NUCLEAR THREAT REDUCTION AND SECURITY PLAN

SEC. 699B. (a) Not later than 180 days after the date of the enactment of this Act, the President shall submit to Congress a comprehensive nuclear threat reduction and security plan, in classified and unclassified forms—

(1) for ensuring that all nuclear weapons and weapons-usable material at vulnerable sites are secure by 2012 against the threats that terrorists have shown they can pose; and

(2) for working with other countries to ensure adequate accounting and security for such materials on an ongoing basis thereafter.

(b) For each element of the accounting and security effort described under subsection (a)(2), the plan shall—

(1) clearly designate agency and departmental responsibility and accountability;

(2) specify program goals, with metrics for measuring progress, estimated schedules, and specified milestones to be achieved;

(3) provide estimates of the program budget requirements and resources to meet the goals for each year;

(4) provide the strategy for diplomacy and related tools and authority to accomplish the program element;

(5) provide a strategy for expanding the financial support and other assistance provided by other countries, particularly Russia, the European Union and its member states, China, and Japan, for the purposes of securing nuclear weapons and weapons-usable material worldwide;

(6) outline the progress in and impediments to securing agreement from all countries that possess nuclear weapons or weapons-usable material on a set of global nuclear security standards, consistent with their obligation to comply with United Nations Security Council Resolution 1540;

(7) describe the steps required to overcome impediments that have been identified; and

(8) describe global efforts to promulgate best practices for securing nuclear materials.

**SA 2693.** Mr. DOMENICI submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place, insert the following:

#### SEC. \_\_\_\_ COOPERATION WITH THE GOVERNMENT OF MEXICO.

(a) COOPERATION REGARDING BORDER SECURITY.—The Secretary of State, in cooperation with the Secretary of Homeland Security and representatives of Federal, State, and local law enforcement agencies that are involved in border security and immigration enforcement efforts, shall work with the appropriate officials from the Government of Mexico to improve coordination between the United States and Mexico regarding—

(1) improved border security along the international border between the United States and Mexico;

(2) the reduction of human trafficking and smuggling between the United States and Mexico;

(3) the reduction of drug trafficking and smuggling between the United States and Mexico;

(4) the reduction of gang membership in the United States and Mexico;

(5) the reduction of violence against women in the United States and Mexico; and

(6) the reduction of other violence and criminal activity.

(b) COOPERATION REGARDING EDUCATION ON IMMIGRATION LAWS.—The Secretary of State, in cooperation with other appropriate Federal officials, shall work with the appropriate officials from the Government of Mexico to carry out activities to educate citizens and nationals of Mexico regarding eligibility for status as a nonimmigrant under Federal law to ensure that the citizens and nationals are not exploited while working in the United States.

(c) COOPERATION REGARDING CIRCULAR MIGRATION.—The Secretary of State, in cooperation with the Secretary of Labor and other appropriate Federal officials, shall work with the appropriate officials from the Government of Mexico to improve coordination between the United States and Mexico to encourage circular migration, including assisting in the development of economic opportunities and providing job training for citizens and nationals in Mexico.

(d) ANNUAL REPORT.—Not later than 180 days after the date of the enactment of this Act, and annually thereafter, the Secretary of State shall submit a report to Congress describing the actions taken by the United States and Mexico pursuant to this section.

**SA 2694.** Mr. MARTINEZ (for himself, Mr. MENENDEZ, Mr. ENSIGN, Mr. NELSON of Florida, and Mr. LAUTENBERG) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

CUBA DEMOCRACY ASSISTANCE PROGRAM

SEC. 699B. (a) The amount appropriated or otherwise made available by title III under the subheading “ECONOMIC SUPPORT FUND” under the heading “OTHER BILATERAL ECONOMIC ASSISTANCE” is hereby increased by \$30,700,000 and such amount shall be available for the Cuba democracy assistance program to assist the pro-democracy movement in Cuba and shall be in addition to any other amounts appropriated or made available for such purposes.

(b) The amount appropriated or otherwise made available by title I for the Department of State and Related Agency under the subheading “DIPLOMATIC AND CONSULAR PROGRAMS” under the heading “ADMINISTRATION OF FOREIGN AFFAIRS” for expenses of general administration is hereby decreased by \$30,700,000.

**SA 2695.** Mr. MARTINEZ (for himself, Mr. NELSON of Florida, and Mr. MENENDEZ) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for

the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

INTERNATIONAL BROADCASTING OPERATIONS TO CUBA

SEC. 699B. (a) The amount appropriated or otherwise made available by title I under the subheading “INTERNATIONAL BROADCASTING OPERATIONS” under the heading “BROADCASTING BOARD OF GOVERNORS” is hereby increased by \$5,019,000 and such amount shall be available for the international broadcasting operations to Cuba and is in addition to any other amounts available for broadcasting operations to Cuba under title I.

(b) The amount appropriated or otherwise made available by title I for the Department of State and Related Agency under the subheading “DIPLOMATIC AND CONSULAR PROGRAMS” under the heading “ADMINISTRATION OF FOREIGN AFFAIRS” for expenses of general administration is hereby decreased by \$5,019,000.

**SA 2696.** Mr. MARTINEZ proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

Beginning on page 266, line 13, strike “manual eradication” and all that follows through “municipalities where security permits” on page 267, line 12, and insert the following: “manual eradication in such areas is not practical or poses an unacceptable risk to government security forces, as determined based on consultations with appropriate authorities of the Government of Colombia: *Provided*, That not more than 20 percent of such funds may be made available unless the Secretary of State certifies to the Committees on Appropriations that: (1) the herbicide is being used in accordance with EPA label requirements for comparable use in the United States and with Colombian laws; and (2) the herbicide, in the manner it is being used, does not pose unreasonable risks or adverse effects to humans or the environment including endemic species: *Provided further*, That such funds may not be made available unless the Secretary of State certifies to the Committees on Appropriations that complaints of harm to health or licit crops caused by such aerial eradication are thoroughly evaluated and fair compensation is being paid in a timely manner for meritorious claims, and the Secretary submits a report to the Committees on Appropriations detailing all claims, evaluations, and compensation paid during the twelve month period prior to the date of enactment of this Act: *Provided further*, That such funds may not be made available for such purposes unless programs are being implemented by the United States Agency for International Development, the Government of Colombia, or other organizations, in consultation and coordination with local communities, to provide alternative sources of income in areas where conditions exist for successful alternative development and security permits”.

**SA 2697.** Mr. MARTINEZ proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

AERIAL ERADICATION OF COCA IN COLOMBIA

SEC. 699B. (a) The amount appropriated or otherwise made available by title III under the heading “ANDEAN PROGRAMS” for the Department of State and available for aerial eradication of coca in Colombia is hereby increased by \$30,000,000.

(b) The amount appropriated or otherwise made available by title I for the Department of State under the heading “DIPLOMATIC AND CONSULAR PROGRAMS” and available for expenses of general administration is hereby reduced by \$30,000,000.

**SA 2698.** Mr. DORGAN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. \_\_\_\_\_. None of the funds made available in this Act may be used to provide reimbursement to employees for amounts paid as taxes on income (including self-employment income) to the United States.

**SA 2699.** Mr. LUGAR submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between lines 15 and 16, insert the following:

SEC. 699B. ADVANCE MARKET COMMITMENTS.

(a) PURPOSE.—The purpose of this section is to improve global health by creating a competitive market for future vaccines through advance market commitments.

(b) AUTHORITY TO NEGOTIATE.—

(1) IN GENERAL.—The Secretary of the Treasury should enter into negotiations with the appropriate officials of the International Bank for Reconstruction and Development, the International Development Association, and the Global Alliance for Vaccines and Immunization, the member nations of such entities, and other interested parties for the purpose of establishing advance market commitments to purchase vaccines and microbicides to combat neglected diseases.

(2) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall submit a report on the status of the negotiations to create advance market commitments under this section to—

(A) the Committee on Appropriations of the Senate;

(B) the Committee on Foreign Relations of the Senate;

(C) the Committee on Appropriations of the House of Representatives;

(D) the Committee on Foreign Affairs of the House of Representatives; and

(E) the Committee on Financial Services of the House of Representatives.

(c) REQUIREMENTS.—The Secretary of the Treasury should work with the entities referred to in subsection (b) to ensure that—

(1) there is an international framework for the establishment and implementation of advance market commitments; and

(2) such commitments include—

(A) legally binding contracts for product purchase that include a fair market price for a guaranteed number of treatments to ensure that the market incentive is sufficient;

(B) clearly defined and transparent rules of competition for qualified developers and suppliers of the product;

(C) clearly defined requirements for eligible vaccines to ensure that they are safe and effective;

(D) dispute settlement mechanisms; and

(E) sufficient flexibility to enable the contracts to be adjusted in accord with new information related to projected market size and other factors while still maintaining the purchase commitment at a fair price.

(d) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There are authorized to be appropriated such sums as may be necessary for each of fiscal years 2009 through 2014 to fund an advance market commitment pilot program for pneumococcal vaccines.

(2) AVAILABILITY.—Amounts appropriated pursuant to this subsection shall remain available until expended without fiscal year limitation.

**SA 2700.** Mr. ENSIGN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 231, strike lines 1 through 7.

**SA 2701.** Mr. BROWN (for himself, Mr. BROWNBAC, Mr. DURBIN, and Mrs. BOXER) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 210, line 24, strike “\$3,885,375,000” and insert “\$3,820,375,000”.

On page 211, line 10, strike “\$364,905,000” and insert “\$299,905,000”.

On page 238, line 18, strike “\$6,531,425,000” and insert “\$6,621,425,000”.

On page 239, line 17, strike “\$634,675,000 for other infectious diseases;” and insert “\$724,675,000 for other infectious diseases, including \$200,000,000 for tuberculosis control, of which \$15,000,000 shall be used for the Global TB Drug Facility;”.

On page 282, line 13, strike “\$90,000,000” and insert “\$65,000,000”.

**SA 2702.** Mr. KYL (for himself, Mr. LIEBERMAN, Ms. COLLINS, and Mr. ENSIGN) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between lines 15 and 16, insert the following:

RULE OF LAW AND BORDER SECURITY IN EGYPT

SEC. 699B. (a) The Senate makes the following findings:

(1) Fighting in Gaza during the summer of 2007 demonstrated that the terrorist organization Hamas, which unlawfully seized con-

trol over Gaza in June 2007, has been able to achieve a dramatic increase in the quantity and sophistication of arms at its disposal.

(2) Without these arms, the terrorist organization would not have been able to seize control over the Gaza territory.

(3) There is substantial evidence that a significant proportion of these arms were smuggled across the border between Gaza and Egypt.

(4) The Egyptian military is a highly capable, well-trained force, made possible in substantial part by a close relationship with the United States.

(5) Concurrent with the escalation of dangerous arms smuggling across the border between Egypt and Gaza has been a retrogression in the rule of law in Egypt.

(6) This loss of hard-earned ground has been characterized by reports of harsh reaction by the Government of Egypt to dissent, including the jailing of political opponents.

(7) The United States has provided aid to Egypt in excess of \$28,000,000,000 over the past three decades.

(b) The Senate—

(1) reaffirms its long-standing friendship with the people of Egypt;

(2) believes that our friendship with Egypt requires the Senate to address such vital policy concerns;

(3) urges the Government of Egypt to make concrete and measurable progress on restoring the rule of law, including improving the independence of the judiciary and improving criminal procedures and due process rights and halting the cross-border flow of arms to Gaza;

(4) believes it is the best interest of Egypt, the region, and the United States that Egypt takes prompt action to demonstrate progress on these matters; and

(5) urges the Department of State to work vigorously and expeditiously with the Government of Egypt and the Government of Israel to bring the border between Egypt and Gaza border under effective control.

**SA 2703.** Mr. ALEXANDER (for himself and Mrs. HUTCHISON) submitted an amendment intended to be proposed by him to the bill 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

OVERSEAS PRIVATE INVESTMENT CORPORATION

SEC. 699B. (a) The amount appropriated or otherwise made available by title II for the Overseas Private Investment Corporation under the heading “PROGRAM ACCOUNT” is hereby increased by \$8,000,000.

(b) The amount appropriated or otherwise made available by title V for “CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION” is hereby reduced by \$8,000,000.

**SA 2704.** Mr. COBURN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place, insert the following:

SEC. \_\_\_\_ None of the funds appropriated or otherwise made available by this Act for multilateral economic assistance under the

heading “CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION” may be made available for the World Bank for malaria control or prevention programs.

**SA 2705.** Mr. COBURN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

SAVING CHILDREN’S LIVES

SEC. 699B. (a) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading “GLOBAL HEALTH PROGRAMS” and available for child survival and maternal health is hereby increased by \$76,763,000.

(b) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading “GLOBAL HEALTH PROGRAMS” for other infectious diseases and available for the President’s Malaria Initiative is hereby increased by \$30,000,000.

(c) The amount appropriated or otherwise made available by title V under the heading “GLOBAL ENVIRONMENT FACILITY” is hereby reduced by \$106,763,000.

**SA 2706.** Mr. COBURN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 311, strike lines 20 through 22 and insert the following:

(6) has adopted and is implementing a policy to publish on a publicly available web site all program reviews, program evaluations, internally and externally commissioned audits, and inspector general reports and findings, not later than 7 days after they are received by the Global Fund Secretariat, except that such information as determined necessary by the Inspector General to protect the identity of whistleblowers or other informants to investigations and reports of the Inspector General, or proprietary information, may be redacted from such documents; and

**SA 2707.** Mr. BROWNBAC (for himself, Mr. MARTINEZ, Mr. VITTER, and Mr. COLEMAN) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 240, beginning on line 4, strike “Provided” and all that follows through “sterilization;” on line 9 and insert “Provided further, That none of the funds made available in this Act nor any unobligated balances from prior appropriations may be made available to any organization or program which, as determined by the President, supports, or participates in the management of, a program of coercive abortion or involuntary sterilization;”.

**SA 2708.** Mr. BROWNBAC (for himself, Mr. CORKER, Mr. MARTINEZ, Mr.

VITTER, and Mr. COLEMAN) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 308, beginning on line 18, strike "health:" and all that follows through page 309, line 4, and insert "health."

**SA 2709.** Mrs. MCCASKILL submitted an amendment intended to be proposed by her to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place in title I, insert the following:

SEC. \_\_\_\_ (a) LINK TO OFFICE OF INSPECTOR GENERAL FROM HOMEPAGE OF DEPARTMENT OF STATE.—Not later than 30 days after the date of the enactment of this Act, the Secretary of State shall establish and maintain on the homepage of the Internet website of the Department of State a direct link to the Internet website of the Office of Inspector General of the Department of State.

(b) ANONYMOUS REPORTING OF WASTE, FRAUD, OR ABUSE.—Not later than 30 days after the date of the enactment of this Act, the Inspector General of the Department of State shall establish and maintain on the homepage of the Internet website of the Office of Inspector General a mechanism by which individuals can anonymously report cases of waste, fraud, or abuse with respect to the Department of State.

**SA 2710.** Mr. COLEMAN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 367, beginning on line 15, strike "UNDP is—" and all that follows through line 22 and insert the following: "UNDP—

(1) is giving adequate and appropriate access to information to the United States Mission to the United Nations regarding UNDP's programs and activities, as requested, including in North Korea and Burma;

(2) is conducting appropriate oversight of UNDP programs and activities globally;

(3) has increased transparency by making UNDP financial documents available to United Nations member states;

(4) has implemented the whistleblower protection policy established by the United Nations Secretariat in December 2005; and

(5) has undertaken an investigation of all UNDP programs globally by an external independent investigator.

**SA 2711.** Mr. COLEMAN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between line 15 and 16, insert the following:

WITHHOLDING OF UNITED STATES CONTRIBUTIONS TO THE UNITED NATIONS DEVELOPMENT PROGRAM

SEC. 699B. For each fiscal year, the Secretary of State shall withhold from the United States contribution to the United Nations Development Program (UNDP) an amount equal to the sum of all amounts authorized for such fiscal year by the leadership of the United Nations for "national execution" by any country, or transference of cash or in-kind contributions to a government of any country, that—

(1) is subject to sanctions imposed by the United Nations Security Council;

(2) is not in compliance with its non-proliferation obligations or has illicit procurement networks pertaining to nuclear, chemical, or biological weapons programs and technologies;

(3) is subject to sanctions imposed by the United States Government;

(4) is designated by the Secretary of State as a state sponsor of terrorism;

(5) is known by the Department of the Treasury to support or engage in the counterfeiting of United States currency; or

(6) is barred by United States law, including any executive order, from receiving United States foreign assistance.

**SA 2712.** Mr. COLEMAN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between line 15 and 16, insert the following:

WITHHOLDING OF UNITED STATES CONTRIBUTIONS TO THE UNITED NATIONS HUMAN RIGHTS COUNCIL

SEC. 699B. (a) The Senate makes the following findings:

(1) The severe loss of credibility of the United Nations Human Rights Commission, whose members have included Libya, Sudan, and Cuba, led United Nations Secretary-General Kofi Annan to remark in 2005 that the Human Rights Commission was "casting a shadow on the reputation of the United Nations system as a whole" and to call for the creation of a new United Nations human rights institution.

(2) Calls for the reform of United Nations human rights institutions led to a proposal for a new Human Rights Council to replace the Human Rights Commission, which was adopted by the United Nations General Assembly on March 15, 2006, in General Assembly Resolution 60/251 (2006).

(3) The United States voted against General Assembly Resolution 60/251 (2006) because the proposed structure of the Human Rights Council did not contain provisions designed to address the fundamental flaws of its predecessor body, such as a requirement that members of the Council be democracies that respect human rights.

(4) The United States chose not to run in the elections for membership in the Human Rights Council in 2006 and 2007 for fear that the Council would reflect the same patterns as the Human Rights Commission.

(5) The stated purpose of the Human Rights Council is to objectively and non-selectively promote and protect human rights in the entire world, and therefore in all 192 Member States of the United Nations.

(6) The Human Rights Council is composed of 47 members, 24 of which are considered

"free democracies" by Freedom House in its 2007 "Freedom in the World" report.

(7) The current members of the Human Rights Council include countries such as Cuba, Angola, Azerbaijan, and Saudi Arabia.

(8) During the first year of operation of the Human Rights Council, which included 5 regular sessions and 4 special sessions, the only country in the world that was directly condemned as a violator of human rights was Israel.

(9) In its first year of operation, the Human Rights Council passed only 12 state-specific resolutions: 9 resolutions that condemned the Government of Israel, and 3 resolutions on Sudan that did not condemn the Government of Sudan.

(10) Freedom House lists 19 countries in its 2007 "Freedom in the World" report as the "Worst of the Worst" regimes that violate human rights, yet none of these countries has been the subject of a resolution by the Human Rights Council except for Sudan.

(11) During its first year, the Human Rights Council held 4 special sessions to address the most egregious and urgent human rights issues, with 3 sessions dedicated to Israel and 1 session dedicated to Sudan.

(12) The Human Rights Council special session on Sudan held in December 2006 resulted in the appointment of an assessment mission to Darfur led by Nobel Peace Prize Laureate Jody Williams, and this assessment mission submitted a report (referred to in this section as the "Williams Report") to the Human Rights Council in March 2007 that concluded that the Government of Sudan was responsible for "large-scale international crimes in Darfur".

(13) The Human Rights Council has not condemned the Government of Sudan in spite of the Williams Report and the numerous reports documenting the human rights violations of the Government of Sudan compiled by the United Nations High Commissioner for Human Rights.

(14) On June 19, 2007, the Human Rights Council adopted governing rules that further discredit the Council's operations, including—

(A) the establishment of only 1 country-specific permanent agenda item for the "Program of Work" on "human rights violations and implications of the Israeli occupation of Palestine and other occupied Arab territories";

(B) the elimination of the mandates of the special investigators for human rights for Cuba and Belarus, despite extensive reporting by these investigators indicating that there are widespread, systematic violations of human rights taking place in both countries; and

(C) the adoption of measures that limit the independence of operations of the Office of the United Nations High Commissioner for Human Rights and hinder the ability of independent human rights investigators to report findings on human rights abuses.

(b)(1) No funds appropriated or otherwise made available by any Act for fiscal years 2008 or 2009 for contributions to international organizations may be made available to support the United Nations Human Rights Council.

(2) The prohibition under paragraph (1) shall not apply for a fiscal year if, during that fiscal year—

(A) the President determines and certifies to the Committee on Foreign Relations and the Committee on Appropriations of the Senate and the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives that the provision

of funds to support the United Nations Human Rights Council is in the national interest of the United States; or

(B) the United States is a member of the Human Rights Council.

**SA 2713.** Mr. CORNYN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place in title III, insert the following:

SUPPORT OF FOREIGN LAW ENFORCEMENT EFFORTS TO LOCATE UNITED STATES CITIZENS KIDNAPPED IN AREAS AFFECTED BY VIOLENT DRUG TRAFFICKING

SEC. \_\_\_\_ Funds appropriated or otherwise made available by this title under the heading "INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT" shall be available for the support of efforts of foreign law enforcement authorities to locate United States citizens who have been kidnapped in, or are otherwise missing from, areas affected by violent drug trafficking.

**SA 2714.** Mr. KYL submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

Section 694 of the bill is amended to read as follows:

SEC. 694. (a) AMENDMENT TO AUTHORITY TO DETERMINE THE BAR TO ADMISSION INAPPLICABLE.—Section 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)) is amended to read as follows:

"The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may determine in such Secretary's sole unreviewable discretion that subsection (a)(3)(B) shall not apply with respect to an alien within the scope of that subsection or that subsection (a)(3)(B)(vi)(III) shall not apply to a group within the scope of that subsection, except that no such waiver may be extended to an alien who is within the scope of subsection (a)(3)(B)(i)(II), no such waiver may be extended to an alien who is a member or representative of, has engaged in or endorsed or espoused or persuaded others to endorse or espouse or support terrorist activity on behalf of, or has received military-type training from a terrorist organization that is described in subclause (I) or (II) of subsection (a)(3)(B)(vi), and no such waiver may be extended to a group that has engaged terrorist activity against the United States or another democratic country or that has purposefully engaged in a pattern or practice of terrorist activity that is directed at civilians. Such a determination shall neither prejudice the ability of the United States Government to commence criminal or civil proceedings involving a beneficiary of such a determination or any other person, nor create any substantive or procedural right or benefit for a beneficiary of such a determination or any other person. Notwithstanding

any other provision of law (statutory or non-statutory), including section 2241 of Title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to review such a determination or revocation except in a proceeding for review of a final order of removal pursuant to section 1252 of this title, and review shall be limited to the extent provided in section 1252(a)(2)(D). The Secretary of State may not exercise the discretion provided in this clause with respect to an alien at any time during which the alien is the subject of pending removal proceedings under section 1229a of this title."

(b) AUTOMATIC RELIEF FOR THE HMONG AND OTHER GROUPS THAT DO NOT POSE A THREAT TO THE UNITED STATES.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)), the Karen National Union/Karen Liberation Army (KNU/KNLA), the Chin National Front/Chin National Army (CNF/CNA), the Chin National League for Democracy (CNLD), the Kayan New Land Party (KNLP), the Arakan Liberation Party (ALP), the Mustangs, the Alzados, the Karenni National Progressive Party, and appropriate groups affiliated with the Hmong and the Montagnards shall not be considered to be a terrorist organization on the basis of any act or event occurring before the date of enactment of this section. Nothing in this subsection may be construed to alter or limit the authority of the Secretary of State or the Secretary of Homeland Security to exercise his discretionary authority pursuant to 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i))."

(c) TECHNICAL CORRECTION.—(1) IN GENERAL.—Section 212(a)(3)(B)(ii) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(ii)) is amended by striking "Subclause (VII)" and replacing it with "Subclause (IX)".

(d) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of enactment of this section, and these amendments and sections 212(a)(3)(B) and 212(d)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B) and 1182(d)(3)(B)), as amended by these sections, shall apply to—

(A) removal proceedings instituted before, on, or after the date of enactment of this section; and

(B) acts and conditions constituting a ground for inadmissibility, excludability, deportation, or removal occurring or existing before, on, or after such date.

**SA 2715.** Mr. KYL submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

Section 694 of the bill is amended to read as follows:

SEC. 694. (a) AMENDMENT TO AUTHORITY TO DETERMINE THE BAR TO ADMISSION INAPPLICABLE.—Section 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)) is amended to read as follows:

"The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may determine in such Secretary's

sole unreviewable discretion that subsection (a)(3)(B) shall not apply with respect to an alien within the scope of that subsection or that subsection (a)(3)(B)(vi)(III) shall not apply to a group within the scope of that subsection, [except that no such waiver may be extended to an alien who is within the scope of subsection (a)(3)(B)(i)(II), no such waiver may be extended to an alien who is a member or representative of, has engaged in or endorsed or espoused or persuaded others to endorse or espouse or support terrorist activity on behalf of, or has received military-type training from a terrorist organization that is described in subclause (I) or (II) of subsection (a)(3)(B)(vi), and no such waiver may be extended to a group that has engaged terrorist activity against the United States or another democratic country or that has purposefully engaged in a pattern or practice of terrorist activity that is directed at civilians.] Such a determination shall neither prejudice the ability of the United States Government to commence criminal or civil proceedings involving a beneficiary of such a determination or any other person, nor create any substantive or procedural right or benefit for a beneficiary of such a determination or any other person. Notwithstanding any other provision of law (statutory or non-statutory), including section 2241 of Title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to review such a determination or revocation except in a proceeding for review of a final order of removal pursuant to section 1252 of this title, and review shall be limited to the extent provided in section 1252(a)(2)(D). The Secretary of State may not exercise the discretion provided in this clause with respect to an alien at any time during which the alien is the subject of pending removal proceedings under section 1229a of this title."

(b) AUTOMATIC RELIEF FOR THE HMONG AND OTHER GROUPS THAT DO NOT POSE A THREAT TO THE UNITED STATES.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 USC 1182(a)(3)(B)), the Karen National Union/Karen Liberation Army (KNU/KNLA), the Chin National Front/Chin National Army (CNF/CNA), the Chin National League for Democracy (CNLD), the Kayan New Land Party (KNLP), the Arakan Liberation Party (ALP), the Mustangs, the Alzados, the Karenni National Progressive Party, and appropriate groups affiliated with the Hmong and the Montagnards shall not be considered to be a terrorist organization on the basis of any act or event occurring before the date of enactment of this section. Nothing in this subsection may be construed to alter or limit the authority of the Secretary of State or the Secretary of Homeland Security to exercise his discretionary authority pursuant to 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i))."

(c) TECHNICAL CORRECTION.—(1) IN GENERAL.—Section 212(a)(3)(B)(ii) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(ii)), is amended by striking "Subclause (VII)" and replacing it with "Subclause (IX)".

(d) DESIGNATION OF THE TALIBAN AS A TERRORIST ORGANIZATION.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)), the Taliban shall be considered to be a terrorist organization described in subclause (I) of clause (vi) of that section.

(e) REPORT ON DURESS WAIVERS.—The Secretary of Homeland Security shall provide to the Committees on the Judiciary of the

United States Senate and House of Representatives a report, not less than 180 days after the enactment of this Act and every year thereafter, which may include a classified annex if appropriate, describing—

(1) the number of individuals subject to removal from the United States for having provided material support to a terrorist group who allege that such support was provided under duress;

(2) a breakdown of the types of terrorist organizations to which the individuals described in paragraph (1) have provided material support;

(3) a description of the factors that the Department of Homeland Security considers when evaluating duress waivers; and

(4) any other information that the Secretary believes that the Congress should consider while overseeing the Department's application of duress waivers.

(f) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on the date of enactment of this section, and these amendments and sections 212(a)(3)(B) and 212(d)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B) and 1182(d)(3)(B)), as amended by these sections, shall apply to—

(A) removal proceedings instituted before, on, or after the date of enactment of this section; and—

(B) acts and conditions constituting a ground for inadmissibility, excludability, deportation, or removal occurring or existing before, on, or after such date.

**SA 2716.** Mr. COBURN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

**SAVING CHILDREN'S LIVES**

SEC. 699B. (a) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading "GLOBAL HEALTH PROGRAMS" and available for child survival and maternal health is hereby increased by \$48,763,000.

(b) The amount appropriated or otherwise made available by title III for bilateral economic assistance under the heading "GLOBAL HEALTH PROGRAMS" for other infectious diseases and available for the President's Malaria Initiative is hereby increased by \$30,000,000.

(c) The amount appropriated or otherwise made available by title V under the heading "GLOBAL ENVIRONMENT FACILITY" is hereby reduced by \$106,763,000.

**SA 2717.** Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ . TREATMENT OF CERTAIN NATIONALS OF IRAQ.**

(a) **RELIGIOUS MINORITY GROUP IN IRAQ DEFINED.**—In this section, the term "religious

minority group in Iraq" means a religious denomination or sect which, according to the International Religious Freedom Report 2006 (released by the Bureau of Democracy, Human Rights, and Labor of the Department of State on September 15, 2006)—

(1) is present in Iraq; and

(2) is comprised of members who constitute not more than 5 percent of the population of Iraq.

(b) **CONSIDERATION OF CERTAIN NATIONALS FROM IRAQ AS PRIORITY 2 REFUGEES.**—Subject to the numerical limitations established pursuant to section 207 of the Immigration and Nationality Act (8 U.S.C. 1157), the Secretary of State, or a designee of the Secretary, shall present to the Secretary of Homeland Security, and the Secretary of Homeland Security, or a designee of the Secretary, shall adjudicate, any application for refugee status under such section 207 submitted by an applicant who—

(1)(A) is a national of Iraq; or

(B) if the applicant is not a national of any foreign state, last maintained a residence in Iraq;

(2) demonstrates that he or she—

(A) departed from Iraq before January 1, 2007; and

(B) has resided outside Iraq since that date; and

(3) demonstrates that he or she—

(A) provided services for the United States Government within Iraq for at least 12 months after March 1, 2003, as an employee, volunteer, contractor, or employee of a contractor of the United States; or

(B)(i) is a member of a religious minority group in Iraq; and

(ii) has a sibling, son, daughter, parent, grandparent, grandchild, or spouse who is a lawful permanent resident, asylee, refugee, or citizen under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).

**SA 2718.** Mr. BINGAMAN (for himself and Mr. DOMENICI) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 219, line 26, insert after "authorized" the following: ", of which, \$100,000 may be made available to repair, relocate, or replace fencing along the international border between the United States and Mexico".

**SA 2719.** Mrs. BOXER (for herself, Ms. SNOWE, Ms. COLLINS, Mrs. CLINTON, Ms. CANTWELL, Mr. MENENDEZ, Mr. DODD, Mr. LAUTENBERG, Mrs. FEINSTEIN, Mr. FEINGOLD, Mrs. MURRAY, Ms. MIKULSKI, and Mr. OBAMA) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

**REMOVAL OF CERTAIN RESTRICTIVE ELIGIBILITY REQUIREMENTS APPLICABLE TO FOREIGN NON-GOVERNMENTAL ORGANIZATIONS**

SEC. 699B. Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance authorized under part I of the Foreign Assistance Act of

1961 (22 U.S.C. 2151 et seq.), foreign non-governmental organizations shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organizations with non-United States Government funds if such services do not violate the laws of the country in which they are being provided and would not violate United States Federal law if provided in the United States, and shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other than those that apply to United States nongovernmental organizations receiving assistance under part I of such Act.

**SA 2720.** Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place under Title III, Bilateral Economic Assistance, Global Health Programs, insert the following:

"Provided further, That none of the funds appropriated under this heading shall be used by the Global AIDS Coordinator to exclude from competition for funding any organization or institution headquartered in the United States that has significant experience in AIDS patient care and treatment."

**SA 2721.** Mr. DODD (for himself, Mrs. FEINSTEIN, Mr. CORKER, Mr. COLEMAN, Mr. LAUTENBERG, and Mr. FEINGOLD) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

**ADDITIONAL PEACE CORPS FUNDING**

SEC. 699B. (a) The amount appropriated or otherwise made available by title III under the heading "PEACE CORPS" is hereby increased by \$10,000,000.

(b) The amount appropriated or otherwise made available by title IV under the heading "FOREIGN MILITARY FINANCING PROGRAM" is hereby reduced by \$10,000,000.

**SA 2722.** Mr. DODD submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**PROHIBITION ON USE OF FUNDS FOR CRUEL, INHUMAN, AND DEGRADING TREATMENT AND PUNISHMENT AND FOR EXTRAORDINARY CONDITIONS**

SEC. \_\_\_\_ . (a) **PROHIBITION ON USE OF FUNDS FOR CRUEL, INHUMAN, AND DEGRADING TREATMENT AND PUNISHMENT.**—No funds appropriated or otherwise made available by this

Act may be used in contravention of the following laws enacted or regulations prescribed to implement the United Nations Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment (done at New York on December 10, 1984):

(1) Section 2340A of title 18, United States Code.

(2) Section 2242 of the Foreign Affairs Reform and Restructuring Act of 1998 (division G of Public Law 105-277; 112 Stat. 2681-822; 8 U.S.C. 1231 note) and regulations prescribed thereto, including regulations under part 208 of title 8, Code of Federal Regulations, and part 95 of title 22, Code of Federal Regulations;

(3) Sections 1002 and 1003 of the Detainee Treatment Act of 2005 (10 U.S.C. 801 note; 42 U.S.C. 2000dd).

(b) PROHIBITION ON USE OF FUNDS FOR EXTRAORDINARY RENDITIONS.—No funds appropriated or otherwise made available by this Act may be used for any transfer (commonly referred to as an “extraordinary rendition”) of any person who is imprisoned, detained, or held, or otherwise in the custody or control of a department, agency, or official of the United States Government, or any contractor of a department or agency of the United States Government, to a country where there are substantial grounds for believing that such person would be subjected to torture.

**SA 2723.** Mr. KYL submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 219, line 26, before the period insert the following: *Provided further*, That of the funds appropriated under this heading, up to \$400,000 should be made available for the repair or replacement of the Nogales Wash Flood Control Project and international outfall interceptor.

**SA 2724.** Mr. GREGG submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

Insert where appropriate:

IRAQ

SEC. \_\_\_\_\_. (a) None of the funds appropriated or otherwise made available by this Act may be made available for assistance for Iraq.

(b) Not later than 30 days after enactment of this Act the Secretary of State shall submit a report to the Committees on Appropriations detailing the extent to which the Government of Iraq is committed to combating corruption in Iraq and the specific actions and achievements of the Government of Iraq in combating corruption, to include a list of those senior Iraqi leaders who have been credibly alleged to be engaged in corrupt practices and activities.

(c) Notwithstanding any other provision of law, policy, or regulation, none of the funds made available in this Act or any other Act may be made available for assistance for Iraq unless the Secretary of State, in con-

sultation with the Secretary of Defense, certifies to the Committees on Appropriations that the Departments of State and Defense are providing the Committees on Appropriations, including relevant staff, regular, full and unfettered access to programs in Iraq for the purposes of conducting oversight.

(d) Subsections (a) and (b) shall not apply to the ninth and thirteenth provisos under the heading “Economic Support Fund” in this Act.

**SA 2725.** Mr. GREGG submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 369, line 8 after the period, insert the following:

(d) NATIONAL BUDGET TRANSPARENCY.—(1) None of the funds appropriated by this Act may be made available for assistance for the central government of any country that fails to make publicly available on an annual basis its national budget, to include income and expenditures.

(2) The Secretary of State may waive subsection (d)(1) on a country-by-country basis if the Secretary reports to the Committees on Appropriations that to do so is important to the national interests of the United States.

(3) The reporting requirement pursuant to section 585(b) of Public Law 108-7 regarding fiscal transparency and accountability in countries whose central governments receive United States foreign assistance shall apply to this Act.

**SA 2726.** Mr. GREGG submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

Insert where appropriate:

UNITED STATES-EGYPT FRIENDSHIP ENDOWMENT

SEC. \_\_\_\_\_. Of the funds appropriated by this Act and prior Acts making appropriations for foreign operations, export financing, and related programs under the heading “Economic Support Fund” that are available for assistance for Egypt, up to \$500,000,000 may be made available for an endowment to further social, economic and political reforms in Egypt; Provided, That the Secretary of State shall consult with the Committees on Appropriations on the establishment of such an endowment and appropriate benchmarks for the uses of these funds.

**SA 2727.** Mr. GREGG submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 368, beginning on line 16 strike “and (4)” and insert in lieu thereof:

“(4) The World Bank has made publicly available the Department of Institutional Integrity’s November 23, 2005 ‘Report of Investigation into Reproductive and Child Health

I Project Credit N0180 India’ and any subsequent detailed implementation review, and is implementing the recommendations of the Department of Institutional Integrity regarding this project, including recommendations concerning the prosecution of individuals engaged in corrupt practices; and”.

**SA 2728.** Mr. GREGG submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

Insert where appropriate:

IRAQ

SEC. \_\_\_\_\_. (a) None of the funds appropriated or otherwise made available by this Act may be made available for assistance for Iraq.

(b) Not later than 30 days after enactment of this Act the Secretary of State shall submit a report to the Committees on Appropriations detailing the extent to which the Government of Iraq is committed to combating corruption in Iraq and the specific actions and achievements of the Government of Iraq in combating corruption, to include a list of those senior Iraqi leaders who have been credibly alleged to be engaged in corrupt practices and activities.

(c) Notwithstanding any other provision on law, policy, or regulation, none of the funds made available in this Act or any other Act making appropriations for foreign operations, export financing and related programs may be made available for assistance for Iraq unless the Secretary of State, in consultation with the Secretary of Defense, certifies to the Committees on Appropriations that the Departments of State and Defense are providing the Committees on Appropriations, including relevant staff, regular, full and unfettered access to programs in Iraq for the purposes of conducting oversight.

(d) Subsections (a) and (c) shall not apply to the ninth and thirteenth provisos under the heading “Economic Support Fund” in this Act.

**SA 2729.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 213, line 16, strike the period and insert “: *Provided*, That not less than \$250,000 shall be made available for the Bureau of Diplomatic Security to develop a comprehensive facility plan to consolidate and expand hard and soft skills training within 400 miles of the District of Columbia.”.

**SA 2730.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 232, line 16 insert the following new provision:

## "CONSULAR OPERATIONS

SEC. \_\_\_\_\_. (a) The Secretary of State shall establish visa processing facilities in Iraq within 180 days of enactment of this Act in which aliens may apply and interview for admission to the United States.

(b) The Secretary of State shall report to the Congress no later than 30 days after enactment of this Act on funding and security requirements for consular operations in Iraq in fiscal year 2008."

**SA 2731.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 244, line 9, before the colon insert ", particularly child survival and maternal health".

**SA 2732.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 244, line 22, strike "\$1,455,000,000" and insert in lieu thereof "\$1,555,000,000".

On page 251, line 10, strike "\$3,015,000,000" and insert in lieu thereof "\$2,915,000,000".

**SA 2733.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 253, line 11, after the colon insert the following:

*Provided further*, That of the funds appropriated under this heading, not less than \$10,000,000 should be made available for (1) programs to locate and identify persons missing as a result of armed conflict, violations of human rights, or natural disasters; (2) to assist governments in meeting their obligations regarding missing persons; and (3) to support investigations and prosecutions related to war crimes, crimes against humanity, genocide and other crimes under international law:

**SA 2734.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 254, line 16, after the comma insert the following: "not less than \$4,000,000 should be made available for a United States contribution to the International Commission Against Impunity in Guatemala,".

**SA 2735.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of

State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 266, line 14, strike "feasible" and insert in lieu thereof "practicable and that aerial eradication will not contribute to a significant loss of biodiversity".

On page 267, line 17 delete "determines" and insert in lieu thereof "certifies to the Committees on Appropriations".

On page 267, line 18, strike "feasible" and insert in lieu thereof "practicable".

On page 268, line 10, after the period insert the following:

(f) Rotary and fixed wing aircraft supported with funds appropriated under this heading for assistance for Colombia should be used for drug eradication and interdiction including to transport personnel in connection with manual eradication programs, and to provide transport in support of alternative development programs and investigations of cases under the jurisdiction of the Attorney General, the Procuraduria General de la Nacion, and the Defensoria del Pueblo.

On page 268, line 11, strike "(f)" and insert in lieu thereof "(g)", and on page 268, line 19, strike "(g)" and insert in lieu thereof "(h)".

On page 268, line 14, after "certifies" insert "to the Committees on Appropriations".

**SA 2736.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 268, line 4, strike "or" and insert in lieu thereof the following: ", disrupt or contaminate natural water sources, reduce local food security, or cause".

**SA 2737.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 268, line 12, after "military" insert "and police".

On page 268, line 14, strike "military is" and insert in lieu thereof "military and police are".

On page 268, line 16, strike "military's".

On page 268, line 17, after "in" insert "of the military and police".

On page 268, line 17, after "military" and before "personnel" insert "and police".

**SA 2738.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 277, line 17, after the colon, insert the following:

*Provided further*, That of the funds appropriated under this heading that are available for assistance for Morocco, not more than \$2,000,000 may be obligated until the Secretary of State certifies and reports to the Committees on Appropriations that Moroc-

can Government authorities in the territory of the Western Sahara have (1) ceased to persecute, detain, and prosecute individuals for peacefully expressing their opinions regarding the status and future of the Western Sahara and for documenting violations of human rights; and (2) provided unimpeded access to internationally recognized human rights organizations, journalists, and representatives of foreign governments to the Western Sahara:

**SA 2739.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 281, line 26, strike "infrastructure".

At the appropriate place in the bill, insert the following:

MULTILATERAL DEVELOPMENT BANKS  
ACCOUNTABILITY

SEC. \_\_\_\_\_. (a) Notwithstanding any other provision of law (including any treaty or other international agreement), no court in the United States shall decline on the ground of an immunity accorded under treaty or other international agreement to hear any prosecution or civil action brought against any officer or employee of any multilateral development bank ("MDB") of which the United States is a member, or any civil action brought against such MDB, in any case involving a claim of sexual abuse or harassment, retaliation for filing a grievance concerning a management practice of such MDB, or retaliation against any person for acting as a whistleblower regarding any activity of such MDB.

(b) In this section, the term "multilateral development bank" has the meaning given that term in section 1307 of the International Financial Institutions Act (22 U.S.C. 262m-7) and also includes the European Bank for Reconstruction and Development and the Global Environment Facility.

**SA 2740.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 286, line 14, strike "REPORT".

**SA 2741.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 287, line 19, strike "\$2,000" and insert in lieu thereof "\$4,000".

**SA 2742.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 306, line 20, after “Mexico” insert “, Nepal.”

**SA 2743.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 309, line 23, after the comma insert the following:

“\$2,000,000 should be made available for a United States contribution to the North Atlantic Treaty Organization/International Security Assistance Force Post-Operations Humanitarian Relief Fund.”

**SA 2744.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 312, line 11, after “terrorism” insert “or other gross violation of human rights”.

**SA 2745.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 323, line 4, strike “\$10,000,000” and insert in lieu thereof “\$15,000,000”.

On page 323, line 7, after “environment” insert “, energy”.

**SA 2746.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 326, line 18, after the period insert the following:

(O) DEMOBILIZATION, DISARMAMENT, AND REINTEGRATION ASSISTANCE.—Notwithstanding any other provision of law, policy or regulation, funds appropriated by this Act and prior acts making appropriations for foreign operations, export financing, and related programs may be made available to support programs to demobilize, disarm, and reintegrate into civilian society former combatants of foreign governments or organizations who have renounced involvement or participation in such organizations.

**SA 2747.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 326, line 18, insert the following:

(O) NONGOVERNMENTAL ORGANIZATIONS.—With respect to the provision of assistance

for democracy, human rights and governance activities, the organizations implementing such assistance and the specific nature of that assistance shall not be subject to the prior approval by the government of any foreign country.

**SA 2748.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 335, line 7, strike “the waiver authority of subsection (b) is exercised” and insert in lieu thereof “the President makes a determination pursuant to subsection (b)”.

**SA 2749.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 341, line 9, strike “and Brazil” and insert in lieu thereof the following:

“Brazil, Latin America and Caribbean Regional, Central America Regional, and South America Regional”.

**SA 2750.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 348, line 3, after “and” insert “subsequently certifies and”.

On page 348, line 3, strike “certification and”.

On page 348, line 8, after “Defense” insert “, the Attorney General”.

On page 350, line 12, strike “Colombian Government is ensuring that the”.

On page 350, line 16, strike “the Colombian Armed Forces”.

On page 350, line 21, after “and” insert “subsequently certifies and”.

On page 350, line 21, strike “certification and”.

**SA 2751.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 353, line 2, strike “determines and”.

On page 353, line 2, after “certifies” insert “and reports”.

**SA 2752.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 366, line 4, after “certifies” insert “and reports”.

**SA 2753.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 371, line 26, strike “describing” and insert in lieu thereof “detailing”.

**SA 2754.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 377, line 6, after the comma insert “not less than \$3,000,000 shall be made available for wildlife conservation and protected area management in the Boma-Jonglei landscape of Southern Sudan, and”.

**SA 2755.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 380, line 26, strike “have been credibly alleged to” and insert in lieu thereof “the Secretary has credible evidence to believe”.

**SA 2756.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 383, line 4, strike “he” and insert in lieu thereof “the Secretary”.

On page 383, line 14, strike “6” and insert in lieu thereof “12”.

**SA 2757.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 388, line 11, strike “, guidelines”.

On page 388, line 11, after “goals,” insert “guidelines.”.

On page 388, line 16, strike “executing” and insert in lieu thereof “implementing”.

**SA 2758.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 390, line 20, strike “against human rights defenders”.

**SA 2759.** Mr. LEAHY submitted an amendment intended to be proposed by

him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 393, line 1, strike "provided a copy of its written plans to effectively address the following, and a copy of each plan has been provided with the report", and insert in lieu thereof "written plans to effectively".

On page 393, line 4, before "accountability" insert "provide".

On page 393, line 6, "to allow public access to Papua and West Irian Jaya" and insert in lieu thereof "allow public access to West Papua".

On page 393, line 8, strike "to".

**SA 2760.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 393, line 12, strike everything after "(a)" through the period on page 394, line 15, and insert in lieu thereof the following:

"Funds appropriated by this Act under the heading "International Military Education and Training" that are available for assistance for Guatemala, other than for expanded international military education and training, may be made available only for the Guatemalan Air Force and Navy: Provided, That such funds may be made available only if the Secretary of State certifies that the Guatemalan Air Force and Navy are respecting human rights and are cooperating with civilian judicial investigations and prosecutions of military personnel who have been credibly alleged to have committed violations of human rights.

(b) Of the funds appropriated by this Act under the heading "Foreign Military Financing Program", not more than \$500,000 may be made available for the Guatemalan Air Force and Navy: Provided, That such funds may be made available only if the Secretary of State certifies that the Guatemalan Air Force and Navy are respecting human rights and are cooperating with civilian judicial investigations and prosecutions of military personnel who have been credibly alleged to have committed violations of human rights, and the Guatemalan Armed Forces are fully cooperating with the International Commission Against Impunity in Guatemala."

**SA 2761.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 395, line 1, strike "security" and insert in lieu thereof the following: "governmental armed forces or government-supported armed groups, including paramilitaries, militias, or civil defense forces,".

On page 395, line 7, after "to" insert the following: "demobilize children from its forces or from government-supported armed groups and".

**SA 2762.** Mr. LEAHY (for himself and Mrs. BOXER) submitted an amendment

intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 395, line 24, after the semi-colon insert "(2) the Philippine Government is implementing a policy of promoting military personnel who demonstrate professionalism and respect for human rights, and is investigating and prosecuting military personnel and others who have been credibly alleged to have committed extrajudicial executions or other violations of human rights."

On page 396, strike "(2)" and insert in lieu thereof "(3)".

**SA 2763.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 396, line 5, strike "Of" and everything that follows through "not" on page 396 line 10, and insert in lieu thereof the following:

"Funds appropriated by this Act under the heading "Foreign Military Financing Program" may be made available for assistance for Pakistan if the Secretary of State certifies and reports to the Committees on Appropriations that the Government of Pakistan is"

On page 397, line 9, strike "reports" and insert in lieu thereof "does not make the certification".

On page 397, line 15, after the period insert the following:

"(c) The Secretary may waive the requirements of subsection (a) if she determines that it is important to the national security of the United States, and she submits a report accompanying the waiver to the Committees on Appropriations detailing the reasons why the certification was not made."

**SA 2764.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 397, line 24, after "that" insert "(1)".

On page 398, line 3, after "soldiers" insert "; (2) the Sri Lankan Government has provided unimpeded access to humanitarian organizations and journalists to Tamil areas of the country; and (3) the Sri Lankan Government has agreed to the establishment of a field presence of the Office of the United Nations High Commissioner for Human Rights in Sri Lanka.

**SA 2765.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 402, line 22, after "the" insert "transparent and".

**SA 2766.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place in the bill insert the following:

#### ANTI-KLEPTOCRACY

SEC. \_\_\_\_\_. (a) In furtherance of the National Strategy to Internationalize Efforts Against Kleptocracy and Presidential Proclamation 7750, not later than 90 days after the date of enactment of this Act the Secretary of State shall send to the appropriate congressional committees a list of officials of the governments of Angola, Burma, Cambodia, Equatorial Guinea, Democratic Republic of the Congo, and the Republic of the Congo, and their immediate family members, who the Secretary has credible evidence to believe have been involved in corruption relating to the extraction of natural resources in their countries.

(b) Not later than 10 days after the list described in subsection (a) is submitted to the appropriate congressional committees, the following sanctions shall apply:

(1) Any individual on the list submitted under subsection (a) shall be ineligible for a visa to enter the United States.

(2) No property or interest in property belonging to an individual on the list submitted under subsection (a), or to a member of the immediate family of such individual if the property is effectively under the control of such individual, may be transferred, paid, exported, withdrawn, or otherwise dealt with, if the property is within the United States or within the possession or control of a United States person, including the overseas branch of such person, or after the date of the enactment of this Act comes within the control of such person.

(3) No United States person may engage in financial transactions with an individual on the list submitted under subsection (a), or with a member of the immediate family of such individual if the transaction will benefit an individual on the list submitted under subsection (a).

**SA 2767.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page \_\_\_\_, line \_\_\_\_, after the colon insert the following:

"Provided, That of the funds appropriated under this heading, not more than \$500,000 should be made available for the Department of Energy's National Nuclear Security Administration to support initiatives which bring together public officials and private individuals from nations involved in the Six-Party Talks for informal discussions on resolving the North Korea nuclear issue:".

**SA 2768.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

## SUPERVISION AND ADMINISTRATIVE COSTS

SEC. \_\_\_\_\_. To the extent not otherwise authorized, supervision and administrative costs associated with a construction project funded with the Iraq Relief and Reconstruction Fund may be obligated at the time a construction contract is awarded or other obligation is made, or, for obligations made during Fiscal Year 2007, by September 30, 2008: Provided, That for purposes of this section, supervision and administrative costs include all in-house Government costs.

**SA 2769.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place in the bill, add the following new section:

## UGANDA

SEC. . (a) Not later than 90 days after enactment of this Act, the Secretary of State shall submit a report to the Committees on Appropriations detailing a strategy for substantially enhancing United States efforts to resolve the conflict between the Lord's Resistance Army (LRA) and the Government of Uganda (GOU), including—

(1) direct and sustained participation by the United States in confidence-building measures in furtherance of the peace process;

(2) increased diplomatic pressure on the Democratic Republic of the Congo (to eliminate the LRA's current safe haven) and on Sudan;

(3) brokering direct negotiations between the GOU and the leaders of the LRA on personal security arrangements; and

(4) financial support for disarmament, demobilization, and reintegration to provide mid-level LRA commanders incentives to return to civilian life.

(b) Of the funds appropriated by this Act under the heading "Economic Support Fund", not less than \$5,000,000 shall be made available to implement the strategy described in subsection (a).

**SA 2770.** Mrs. CLINTON (for herself and Mr. BINGAMAN) submitted an amendment intended to be proposed by her to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 318, between lines 9 and 10, insert the following:

(d) Notwithstanding the sixth proviso under the heading "GLOBAL HEALTH PROGRAMS" in title III, funds appropriated or otherwise made available by this Act for a United States contribution to the United Nations Population Fund shall be used for the following purposes:

(1) To provide and distribute equipment, medicine and supplies, including safe delivery kits and hygiene kits, to ensure safe childbirth and emergency obstetric care.

(2) To make available supplies of contraceptives for the prevention of unintended pregnancies and the spread of sexually transmitted infections, including HIV/AIDS.

(3) To prevent and treat cases of obstetric fistula.

(4) To reestablish maternal health services in areas where medical infrastructure and such services have been destroyed or limited by natural disasters, armed conflict, or other factors.

(5) To promote abandonment of harmful traditional practices, including female genital mutilation and cutting and child marriage.

(6) To promote the access of unaccompanied women and other vulnerable people to vital services, including access to water, sanitation facilities, food, and health care.

(7) To prevent mother-to-child transmission of HIV.

**SA 2771.** Mr. CORNYN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 232, between lines 16 and 17, insert the following:

## REPORT REGARDING USE OF LEVEES

SEC. 117. Not later than 90 days after the date of enactment of this Act, the United States Commissioner of the International Boundary and Water Commission, in cooperation and coordination with the Secretary of Homeland Security and the Chief of Engineers of the United States Army Corps of Engineers, shall submit to Congress a report regarding the use by U.S. Customs and Border Protection of flood control levees under the control of the International Boundary and Water Commission, which shall—

(1) discuss the purpose and importance of—  
(A) any such use of such levees ongoing on the date of enactment of this Act; and

(B) any anticipated such use of such levees after the date of enactment of this Act;

(2) describe the frequency and means of, and approximate number of officers and employees of the U.S. Customs and Border Protection who, access such levees;

(3) describe the level of degradation of such levees as a result of such use; and

(4) identify any formal agreements that may be needed between the Department of Homeland Security and the International Boundary and Water Commission or the Department of State to ensure needed access to such levees.

**SA 2772.** Mrs. DOLE submitted an amendment intended to be proposed by her to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

SEC. 699B. None of the funds made available in this Act may be expended in violation of section 243(d) of the Immigration and Nationality Act (8 U.S.C. 1253(d)) (relating to discontinuing granting visas to nationals of countries that are denying or delaying accepting aliens removed from the United States).

**SA 2773.** Mr. COBURN proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and re-

lated programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

## TRANSPARENCY AND ACCOUNTABILITY OF THE UNITED NATIONS

SEC. 699B. (a) Notwithstanding any other provision of this Act, none of the funds appropriated or otherwise made available by this Act may be used by the Department of State as a contribution to the United Nations or any subsidiary body of the United Nations, including any organization that is authorized to use the United Nations logo, until the Secretary of State certifies that the United Nations, such subsidiary body of the United Nations, or such organization, as the case may be, is fully and publicly transparent about all of its spending, including for procurement purposes, that occurred during fiscal year 2007, including the posting on a publicly available web site of—

(1) copies of all contracts, grants, subcontracts, and subgrants awarded or utilized during fiscal year 2007;

(2) copies of all program reviews, audits, budgets, and project progress reports relating to fiscal year 2007; and

(3) any other financial information deemed necessary by the Secretary.

(b) The documents required to be made available under subsection (a) shall be in unredacted form, except that such information as determined necessary by the Secretary to protect the identity of whistleblowers or other informants to investigations and reports and proprietary information may be redacted.

**SA 2774.** Mr. VITTER submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

## RIGHT TO BEAR ARMS

SEC. 699B. None of the funds made available under this Act may be made available to any international organization, agency, or entity (including the United Nations) that requires the registration of, or taxes a gun owned by a citizen of the United States.

**SA 2775.** Mr. LUGAR (for himself and Mr. BIDEN) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between lines 15 and 16, insert the following:

## TITLE VII—RECONSTRUCTION AND STABILIZATION CIVILIAN MANAGEMENT

## SEC. 701. SHORT TITLE.

This title may be cited as the "Reconstruction and Stabilization Civilian Management Act of 2007".

## SEC. 702. FINDING; PURPOSE.

(a) FINDING.—Congress finds that the resources of the United States Armed Forces have been burdened by having to undertake stabilization and reconstruction tasks in the

Balkans, Afghanistan, Iraq, and other countries of the world that could have been performed by civilians, which has resulted in lengthy deployments for Armed Forces personnel.

(b) **PURPOSE.**—The purpose of this title is to provide for the continued development, as a core mission of the Department of State and the United States Agency for International Development, of an effective expert civilian response capability to carry out reconstruction and stabilization activities in a country or region that is at risk of, in, or is in transition from, conflict or civil strife.

**SEC. 703. DEFINITIONS.**

In this title:

(1) **ADMINISTRATOR.**—The term “Administrator” means the Administrator of the United States Agency for International Development.

(2) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means—

(A) the Committee on Foreign Relations of the Senate; and

(B) the Committee on Foreign Affairs of the House of Representatives.

(3) **DEPARTMENT.**—Except as otherwise provided in this title, the term “Department” means the Department of State.

(4) **EXECUTIVE AGENCY.**—The term “executive agency” has the meaning given that term in section 105 of title 5, United States Code.

(5) **SECRETARY.**—The term “Secretary” means the Secretary of State.

**SEC. 704. SENSE OF CONGRESS.**

It is the sense of Congress that—

(1) the civilian element of United States joint civilian-military operations should be strengthened in order to enhance the execution of current and future reconstruction and stabilization activities in foreign countries or regions that are at risk of, in, or are in transition from, conflict or civil strife;

(2) the capability of civilian agencies of the United States Government to carry out reconstruction and stabilization activities in such countries or regions should also be enhanced through a new rapid response corps of civilian experts supported by the establishment of a new system of planning, organization, personnel policies, and education and training, and the provision of adequate resources;

(3) the international community, including nongovernmental organizations, and the United Nations and its specialized agencies, should be further encouraged to participate in planning and organizing reconstruction and stabilization activities in such countries or regions;

(4) the executive branch has taken a number of steps to strengthen civilian capability, including the establishment of an office headed by a Coordinator for Reconstruction and Stabilization in the Department, the Presidential designation of the Secretary as the interagency coordinator and leader of reconstruction and stabilization efforts, and Department of Defense directives to the military to support the Office of Reconstruction and Stabilization and to work closely with counterparts in the Department of State and other civilian agencies to develop and enhance personnel, training, planning, and analysis;

(5) the Secretary and the Administrator should work with the Secretary of Defense to augment existing personnel exchange programs among the Department, the United States Agency for International Development, and the Department of Defense, including the regional commands and the

Joint Staff, to enhance the stabilization and reconstruction skills of military and civilian personnel and their ability to undertake joint operations; and

(6) the heads of other executive agencies should establish personnel exchange programs that are designed to enhance the stabilization and reconstruction skills of military and civilian personnel.

**SEC. 705. AUTHORITY TO PROVIDE ASSISTANCE FOR RECONSTRUCTION AND STABILIZATION CRISES.**

Chapter 1 of part III of the Foreign Assistance Act of 1961 (22 U.S.C. 2351 et seq.) is amended by inserting after section 617 the following new section:

**“SEC. 618. ASSISTANCE FOR A RECONSTRUCTION AND STABILIZATION CRISIS.**

“(a) **ASSISTANCE.**—

“(1) **IN GENERAL.**—If the President determines that it is important to the national interests of the United States for United States civilian agencies or non-Federal employees to assist in stabilizing and reconstructing a country or region that is at risk of, in, or is in transition from, conflict or civil strife, the President may, in accordance with the provisions set forth in section 614(a)(3), notwithstanding any other provision of law, and on such terms and conditions as the President may determine, furnish assistance to respond to the crisis using funds referred to in paragraph (2).

“(2) **FUNDS.**—The funds referred to in this paragraph are funds as follows:

“(A) Funds made available under this section, including funds authorized to be appropriated by subsection (d).

“(B) Funds made available under other provisions of this Act and transferred or reprogrammed for purposes of this section.

“(b) **SPECIAL AUTHORITIES.**—In furtherance of a determination made under subsection (a), the President may exercise the authorities contained in sections 552(c)(2) and 610 without regard to the percentage and aggregate dollar limitations contained in such sections.

“(c) **AVAILABILITY OF FUNDS FOR RESPONSE READINESS CORPS.**—Of the funds made available for this section in any fiscal year, including funds authorized to be appropriated by subsection (d) and funds made available under other provisions of this Act and transferred or reprogrammed for purposes of this section, \$25,000,000 may be made available for expenses related to the development, training, and operations of the Response Readiness Corps established under section 62(c) of the State Department Basic Authorities Act of 1956.

“(d) **AUTHORIZATION OF APPROPRIATIONS.**—

“(1) **AUTHORIZATION.**—There is authorized to be appropriated \$75,000,000 to provide assistance authorized in subsection (a) and, to the extent authorized in subsection (c), for the purpose described in subsection (c). Such amount is in addition to amounts otherwise made available for purposes of this section, including funds made available under other provisions of this Act and transferred or reprogrammed for purposes of this section.

“(2) **REPLENISHMENT.**—There is authorized to be appropriated each fiscal year such sums as may be necessary to replenish funds expended under this section.

“(3) **AVAILABILITY.**—Funds authorized to be appropriated under this subsection shall be available without fiscal year limitation.”.

**SEC. 706. OFFICE OF THE COORDINATOR FOR RECONSTRUCTION AND STABILIZATION.**

Title I of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651 et seq.) is

amended by adding at the end the following new section:

**“SEC. 62. RECONSTRUCTION AND STABILIZATION.**

“(a) **OFFICE OF THE COORDINATOR FOR RECONSTRUCTION AND STABILIZATION.**—

“(1) **ESTABLISHMENT.**—There is established within the Department of State the Office of the Coordinator for Reconstruction and Stabilization.

“(2) **COORDINATOR FOR RECONSTRUCTION AND STABILIZATION.**—The head of the Office shall be the Coordinator for Reconstruction and Stabilization, who shall be appointed by the President, by and with the advice and consent of the Senate. The Coordinator shall serve at the sole direction of, and report solely to, the Secretary of State or the Deputy Secretary of State and shall have the rank and status of Ambassador at Large.

“(3) **FUNCTIONS.**—The functions of the Office of the Coordinator for Reconstruction and Stabilization include the following:

“(A) **Monitoring.** in coordination with relevant bureaus within the Department of State, political and economic instability worldwide to anticipate the need for mobilizing United States and international assistance for the stabilization and reconstruction of countries or regions that are at risk of, in, or are in transition from, conflict or civil strife.

“(B) **Assessing the various types of stabilization and reconstruction crises that could occur and cataloging and monitoring the non-military resources and capabilities of Executive agencies that are available to address such crises.**

“(C) **Planning to address appropriate non-military requirements, such as demobilization, policing, human rights monitoring, and public information, that commonly arise in stabilization and reconstruction crises.**

“(D) **Coordinating with relevant Executive agencies (as that term is defined in section 105 of title 5, United States Code) to develop interagency contingency plans to mobilize and deploy civilian personnel to address the various types of such crises.**

“(E) **Entering into appropriate arrangements with other Executive agencies to carry out activities under this section and the Reconstruction and Stabilization Civilian Management Act of 2007.**

“(F) **Identifying personnel in State and local governments and in the private sector who are available to participate in the Response Readiness Corps established under subsection (c) or to otherwise participate in or contribute to stabilization and reconstruction activities.**

“(G) **Taking steps to ensure that training of civilian personnel to perform such stabilization and reconstruction activities is adequate and, as appropriate, includes security training that involves exercises and simulations with the Armed Forces, including the regional commands.**

“(H) **Sharing information and coordinating plans for stabilization and reconstruction activities, as appropriate, with the United Nations and its specialized agencies, the North Atlantic Treaty Organization, nongovernmental organizations, and other foreign national and international organizations.**

“(I) **Coordinating plans and procedures for joint civilian-military operations with respect to stabilization and reconstruction activities.**

“(J) **Maintaining the capacity to field on short notice an evaluation team to undertake on-site needs assessment.**

“(b) **RESPONSE TO STABILIZATION AND RECONSTRUCTION CRISIS.**—If the President makes a determination regarding a stabilization and reconstruction crisis under section

618 of the Foreign Assistance Act of 1961, the President may designate the Coordinator, or such other individual as the President may determine appropriate, as the Coordinator of the United States response. The individual so designated, or, in the event the President does not make such a designation, the Coordinator for Reconstruction and Stabilization, shall—

“(1) assess the immediate and long-term need for resources and civilian personnel;

“(2) identify and mobilize non-military resources to respond to the crisis; and

“(3) coordinate the activities of the other individuals or management team, if any, designated by the President to manage the United States response.”

#### SEC. 707. RESPONSE READINESS CORPS.

(a) IN GENERAL.—Section 62 of the State Department Basic Authorities Act of 1956 (as added by section 706) is amended by adding at the end the following new subsection:

“(c) RESPONSE READINESS CORPS.—

“(1) IN GENERAL.—The Secretary, in consultation with the Administrator of the United States Agency for International Development and the heads of other appropriate departments and agencies of the United States Government, is authorized to establish and maintain a Response Readiness Corps (hereafter referred to in this subsection as the ‘Corps’) to provide assistance in support of stabilization and reconstruction activities in foreign countries or regions that are at risk of, in, or are in transition from, conflict or civil strife.

“(2) FEDERAL COMPONENTS.—

“(A) ACTIVE AND STANDBY COMPONENTS.—The Corps shall have active and standby components consisting of United States Government personnel as follows:

“(i) An active component, which should consist of 250 personnel who are recruited, employed, and trained in accordance with this paragraph.

“(ii) A standby component, which should consist of 2000 personnel who are recruited and trained in accordance with this paragraph.

“(B) AUTHORIZED MEMBERS OF STANDBY COMPONENT.—Personnel in the standby component of the Corps may include employees of the Department of State (including Foreign Service Nationals), employees of the United States Agency for International Development, employees of any other executive agency (as that term is defined in section 105 of title 5, United States Code), and employees of the legislative branch and judicial branch of Government—

“(i) who are assigned to the standby component by the Secretary following nomination for such assignment by the head of the department or agency of the United States Government concerned or by an appropriate official of the legislative or judicial branch of Government, as applicable; and

“(ii) who—

“(I) have the training and skills necessary to contribute to stabilization and reconstruction activities; and

“(II) have volunteered for deployment to carry out stabilization and reconstruction activities.

“(C) RECRUITMENT AND EMPLOYMENT.—The recruitment and employment of personnel to the Corps shall be carried out by the Secretary, the Administrator of the United States Agency for International Development, and the heads of the other departments and agencies of the United States Government participating in the establishment and maintenance of the Corps.

“(D) TRAINING.—The Secretary is authorized to train the members of the Corps under

this paragraph to perform services necessary to carry out the purpose of the Corps under paragraph (1).

“(E) COMPENSATION.—Members of the active component of the Corps under subparagraph (A)(i) shall be compensated in accordance with the appropriate salary class for the Foreign Service, as set forth in sections 402 and 403 of the Foreign Service Act of 1980 (22 U.S.C. 3962, 3963), or in accordance with the appropriate compensation provisions of title 5, United States Code.

“(3) CIVILIAN RESERVE.—

“(A) CIVILIAN RESERVE.—The Corps shall have a reserve (hereafter referred to in this subsection as the ‘Civilian Reserve’) consisting of non-United States Government personnel who are trained and available as needed to perform services necessary to carry out the purpose of the Corps under paragraph (1). The Civilian Reserve shall be established by the Secretary, in consultation with the Administrator of the United States Agency for International Development and the heads of other appropriate departments and agencies of the United States Government.

“(B) COMPOSITION.—Beginning not later than two years after the date of the enactment of the Reconstruction and Stabilization Civilian Management Act of 2007, the Civilian Reserve shall include at least 500 personnel, who may include retired employees of the United States Government, contractor personnel, nongovernmental organization personnel, State and local government employees, and individuals from the private sector, who—

“(i) have the training and skills necessary to enable them to contribute to stabilization and reconstruction activities;

“(ii) have volunteered to carry out stabilization and reconstruction activities; and

“(iii) are available for training and deployment to carry out the purpose of the Corps under paragraph (1).

“(4) USE OF RESPONSE READINESS CORPS.—

“(A) FEDERAL ACTIVE COMPONENT.—Members of the active component of the Corps under paragraph (2)(A)(i) are authorized to be available—

“(i) for activities in direct support of stabilization and reconstruction activities; and

“(ii) if not engaged in activities described in clause (i), for assignment in the United States, United States diplomatic missions, and United States Agency for International Development missions.

“(B) FEDERAL STANDBY COMPONENT AND CIVILIAN RESERVE.—The Secretary may deploy members of the Federal standby component of the Corps under paragraph (2)(A)(ii), and members of the Civilian Reserve under paragraph (3), in support of stabilization and reconstruction activities in a foreign country or region if the President makes a determination regarding a stabilization and reconstruction crisis under section 618 of the Foreign Assistance Act of 1961.”

(b) EMPLOYMENT AUTHORITY.—The full-time personnel in the active component of the Response Readiness Corps under section 62(c)(2)(A)(i) of the State Department Basic Authorities Act of 1956 (as added by subsection (a)) are in addition to any other full-time personnel authorized to be employed under any other provision of law.

(c) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Secretary shall submit to the appropriate congressional committees a report on the status of efforts to establish the Response Readiness Corps under this section. The report should include recommendations for

any legislation necessary to implement section 62(c) of the State Department Basic Authorities Act of 1956 (as so added).

#### SEC. 708. STABILIZATION AND RECONSTRUCTION TRAINING AND EDUCATION.

Section 701 of the Foreign Service Act of 1980 (22 U.S.C. 4021) is amended—

(1) by redesignating subsection (g) as subsection (h); and

(2) by inserting after subsection (f) the following new subsection:

“(g) STABILIZATION AND RECONSTRUCTION CURRICULUM.—

“(1) ESTABLISHMENT AND MISSION.—The Secretary, in cooperation with the Secretary of Defense and the Secretary of the Army, is authorized to establish a stabilization and reconstruction curriculum for use in programs of the Foreign Service Institute, the National Defense University, and the United States Army War College.

“(2) CURRICULUM CONTENT.—The curriculum should include the following:

“(A) An overview of the global security environment, including an assessment of transnational threats and an analysis of United States policy options to address such threats.

“(B) A review of lessons learned from previous United States and international experiences in stabilization and reconstruction activities.

“(C) An overview of the relevant responsibilities, capabilities, and limitations of various Executive agencies (as that term is defined in section 105 of title 5, United States Code) and the interactions among them.

“(D) A discussion of the international resources available to address stabilization and reconstruction requirements, including resources of the United Nations and its specialized agencies, nongovernmental organizations, private and voluntary organizations, and foreign governments, together with an examination of the successes and failures experienced by the United States in working with such entities.

“(E) A study of the United States inter-agency system.

“(F) Foreign language training.

“(G) Training and simulation exercises for joint civilian-military emergency response operations.”

#### SEC. 709. SERVICE RELATED TO STABILIZATION AND RECONSTRUCTION.

(a) PROMOTION PURPOSES.—Service in stabilization and reconstruction operations overseas, membership in the Response Readiness Corps under section 62(c) of the State Department Basic Authorities Act of 1956 (as added by section 707), and education and training in the stabilization and reconstruction curriculum established under section 701(g) of the Foreign Service Act of 1980 (as added by section 708) should be considered among the favorable factors for the promotion of employees of Executive agencies.

(b) PERSONNEL TRAINING AND PROMOTION.—The Secretary and the Administrator should take steps to ensure that, not later than 3 years after the date of the enactment of this Act, at least 10 percent of the employees of the Department and the United States Agency for International Development in the United States are members of the Response Readiness Corps or are trained in the activities of, or identified for potential deployment in support of, the Response Readiness Corps. The Secretary should provide such training as needed to Ambassadors and Deputy Chiefs of Mission.

(c) OTHER INCENTIVES AND BENEFITS.—The Secretary and the Administrator may establish and administer a system of awards and

other incentives and benefits to confer appropriate recognition on and reward any individual who is assigned, detailed, or deployed to carry out stabilization or reconstruction activities in accordance with this subtitle.

**SEC. 710. AUTHORITIES RELATED TO PERSONNEL.**

(a) CONTRACTING AUTHORITY.—

(1) IN GENERAL.—The Secretary, or the Administrator with the concurrence of the Secretary, may enter into contracts to procure the services of nationals of the United States (as defined in section 101(a)(22) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(22)) or aliens authorized to be employed in the United States as personal services contractors for the purpose of carrying out this title, without regard to Civil Service or classification laws, for service in the Office of the Coordinator for Reconstruction and Stabilization or for service in foreign countries to assist in stabilizing and reconstructing a country or region that is at risk of, in, or is in transition from, conflict or civil strife. Such contracts are authorized to be negotiated, the terms of the contracts to be prescribed, and the work to be performed, where necessary, without regard to such statutory provisions as relate to the negotiation, making, and performance of contracts and performance of work in the United States.

(2) STATUS OF CONTRACTORS.—Individuals performing services under contracts described in paragraph (1) shall not by virtue of performing such services be considered to be employees of the United States Government for purposes of any law administered by the Office of Personnel Management. The Secretary or Administrator may determine the applicability to such individuals of any law administered by the Secretary or Administrator concerning the performance of such services by such individuals. Individuals employed by contract under the authority provided in paragraph (1) shall be considered employees for the purposes of parts 2600 through 2641 of title 5, Code of Federal Regulations, and sections 201, 203, 205, 207, 208, and 209 of title 18, United States Code.

(b) EXPERTS AND CONSULTANTS.—The Secretary and the Administrator may, to the extent necessary to obtain services without delay, employ experts and consultants under section 3109 of title 5, United States Code, for the purpose of carrying out this title.

(c) AUTHORITY TO ACCEPT AND ASSIGN DETAILS.—The Secretary is authorized to accept details or assignments of employees of Executive agencies, members of the uniformed services, and employees of State or local governments on a reimbursable or non-reimbursable basis for the purpose of carrying out this title. The assignment of an employee of a State or local government under this subsection shall be consistent with subchapter VI of chapter 33 of title 5, United States Code.

(d) DUAL COMPENSATION WAIVER.—

(1) ANNUITANTS UNDER CIVIL SERVICE RETIREMENT SYSTEM OR FEDERAL EMPLOYEES RETIREMENT SYSTEM.—Notwithstanding sections 8344(i) and 8468(f) of title 5, United States Code, the Secretary or the head of another executive agency, as authorized by the Secretary, may waive the application of subsections (a) through (h) of such section 8344 and subsections (a) through (e) of such section 8468 with respect to annuitants under the Civil Service Retirement System or the Federal Employees Retirement System who are assigned, detailed, or deployed to assist in stabilizing and reconstructing a country

or region that is at risk of, in, or is in transition from, conflict or civil strife during the period of their reemployment.

(2) ANNUITANTS UNDER FOREIGN SERVICE RETIREMENT AND DISABILITY SYSTEM OR FOREIGN SERVICE PENSION SYSTEM.—The Secretary may waive the application of subsections (a) through (d) of section 824 of the Foreign Service Act (22 U.S.C. 4064) for annuitants under the Foreign Service Retirement and Disability System or the Foreign Service Pension System who are reemployed on a temporary basis in order to be assigned, detailed, or deployed to assist in stabilizing and reconstruction activities under this title.

(e) INCREASE IN PREMIUM PAY CAP.—The Secretary, or the head of another executive agency as authorized by the Secretary, may compensate an employee detailed, assigned, or deployed to assist in stabilizing and reconstructing a country or region that is at risk of, in, or is in transition from, conflict or civil strife, without regard to the limitations on premium pay set forth in section 5547 of title 5, United States Code, to the extent that the aggregate of the basic pay and premium pay of such employee for a year does not exceed the annual rate payable for level II of the Executive Schedule.

(f) EXTENSION OF CERTAIN FOREIGN SERVICE BENEFITS.—The Secretary, or the head of another executive agency as authorized by the Secretary, may extend to any individuals assigned, detailed, or deployed to carry out stabilization and reconstruction activities in accordance with this title, the benefits or privileges set forth in sections 412, 413, 704, and 901 of the Foreign Service Act of 1980 (22 U.S.C. 3972, 22 U.S.C. 3973, 22 U.S.C. 4024, and 22 U.S.C. 4081) to the same extent and manner that such benefits and privileges are extended to members of the Foreign Service.

(g) COMPENSATORY TIME.—Notwithstanding any other provision of law, the Secretary, or the head of another executive agency as authorized by the Secretary, may, subject to the consent of an individual who is assigned, detailed, or deployed to carry out stabilization and reconstruction activities in accordance with this title, grant such individual compensatory time off for an equal amount of time spent in regularly or irregularly scheduled overtime work. Credit for compensatory time off earned shall not form the basis for any additional compensation. Any such compensatory time not used within 26 pay periods shall be forfeited.

(h) ACCEPTANCE OF VOLUNTEER SERVICES.—

(1) IN GENERAL.—The Secretary may accept volunteer services for the purpose of carrying out this title without regard to section 1342 of title 31, United States Code.

(2) TYPES OF VOLUNTEERS.—Donors of voluntary services accepted for purposes of this section may include—

(A) advisors;

(B) experts;

(C) consultants; and

(D) persons performing services in any other capacity determined appropriate by the Secretary.

(3) SUPERVISION.—The Secretary shall—

(A) ensure that each person performing voluntary services accepted under this section is notified of the scope of the voluntary services accepted;

(B) supervise the volunteer to the same extent as employees receiving compensation for similar services; and

(C) ensure that the volunteer has appropriate credentials or is otherwise qualified to perform in each capacity for which the volunteer's services are accepted.

(4) APPLICABILITY OF LAW RELATING TO FEDERAL GOVERNMENT EMPLOYEES.—A person providing volunteer services accepted under this section shall not be considered an employee of the Federal Government in the performance of those services, except for the purposes of the following provisions of law:

(A) Chapter 81 of title 5, United States Code, relating to compensation for work-related injuries.

(B) Chapter 11 of title 18, United States Code, relating to conflicts of interest.

(5) APPLICABILITY OF LAW RELATING TO VOLUNTEER LIABILITY PROTECTION.—

(A) IN GENERAL.—A person providing volunteer services accepted under this section shall be deemed to be a volunteer of a non-profit organization or governmental entity, with respect to the accepted services, for purposes of the Volunteer Protection Act of 1997 (42 U.S.C. 14501 et seq.).

(B) INAPPLICABILITY OF EXCEPTIONS TO VOLUNTEER LIABILITY PROTECTION.—Section 4(d) of such Act (42 U.S.C. 14503(d)) does not apply with respect to the liability of a person with respect to services of such person that are accepted under this section.

(i) AUTHORITY FOR OUTSIDE ADVISORS.—

(1) IN GENERAL.—The Secretary may establish temporary advisory commissions composed of individuals with appropriate expertise to facilitate the carrying out of this Act.

(2) INAPPLICABILITY OF FACA.—The requirements of the Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the activities of a commission established under this subsection.

**SEC. 711. AUTHORIZATION OF APPROPRIATIONS.**

There are authorized to be appropriated for fiscal year 2007, \$80,000,000, and such sums as may be necessary for each fiscal year thereafter for personnel, education and training, equipment, and travel costs for purposes of carrying out this title and the amendments made by this title (other than the amendment made by section 705).

**SA 2776.** Mr. LUGAR submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 255, line 5, insert after “Dominican Republic” the following: “: *Provided further*, That of the funds appropriated under this heading, \$1,500,000 should be made available for the Center for International Media Assistance at the National Endowment for Democracy, as authorized by section 7108 of the Intelligence Reform and Terrorism Prevention Act of 2004 (Public Law 108-458; 22 U.S.C. 1431 note)”.

**SA 2777.** Mr. LUGAR submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between lines 15 and 16, insert the following:

**SEC. 699B. ADVANCE MARKET COMMITMENTS.**

(a) PURPOSE.—The purpose of this section is to improve global health by creating a

competitive market for future vaccines through advance market commitments.

(b) **AUTHORITY TO NEGOTIATE.**—

(1) **IN GENERAL.**—The Secretary of the Treasury should enter into negotiations with the appropriate officials of the International Bank for Reconstruction and Development, the International Development Association, and the Global Alliance for Vaccines and Immunization, the member nations of such entities, and other interested parties for the purpose of establishing advance market commitments to purchase vaccines and microbicides to combat neglected diseases.

(2) **REPORT.**—Not later than 180 days after the date of the enactment of this Act, the Secretary shall submit a report on the status of the negotiations to create advance market commitments under this section to—

(A) the Committee on Appropriations of the Senate;

(B) the Committee on Foreign Relations of the Senate;

(C) the Committee on Appropriations of the House of Representatives;

(D) the Committee on Foreign Affairs of the House of Representatives; and

(E) the Committee on Financial Services of the House of Representatives.

(c) **REQUIREMENTS.**—The Secretary of the Treasury should work with the entities referred to in subsection (b) to ensure that—

(1) there is an international framework for the establishment and implementation of advance market commitments; and

(2) such commitments include—

(A) legally binding contracts for product purchase that include a fair market price for a guaranteed number of treatments to ensure that the market incentive is sufficient;

(B) clearly defined and transparent rules of competition for qualified developers and suppliers of the product;

(C) clearly defined requirements for eligible vaccines to ensure that they are safe and effective;

(D) dispute settlement mechanisms; and

(E) sufficient flexibility to enable the contracts to be adjusted in accord with new information related to projected market size and other factors while still maintaining the purchase commitment at a fair price.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—

(1) **IN GENERAL.**—There are authorized to be appropriated such sums as may be necessary for each of fiscal years 2009 through 2014 to fund an advance market commitment pilot program for pneumococcal vaccines.

(2) **AVAILABILITY.**—Amounts appropriated pursuant to this subsection shall remain available until expended without fiscal year limitation.

**SA 2778.** Mr. LEAHY (for Mr. BIDEN (for himself and Mr. LUGAR)) submitted an amendment intended to be proposed by Mr. LEAHY to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 211, line 20, insert after “purposes:” the following: “*Provided further*, That during fiscal year 2008, foreign service annuitants may be employed, notwithstanding section 316.401 of title 5, Code of Federal Regulations, pursuant to waivers under section 824(g)(1)(C)(ii) of the Foreign Service Act of 1980 (22 U.S.C. 4064(g)(1)(C)(ii)).”.

**SA 2779.** Mr. LUGAR submitted an amendment intended to be proposed by

him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 260, line 1, insert after “obligates” the following: “not more than 50 percent of the entire amount of the United States Government funding anticipated for the duration of the Compact”.

On page 260, line 4, delete the comma after “proceed”.

**SA 2780.** Mr. BINGAMAN submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 341, line 14, strike “\$106,200,000” and insert “\$116,200,000”.

**SA 2781.** Mr. LEVIN (for himself, Mr. BROWNBACK, and Mr. KENNEDY) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ SENSE OF THE SENATE REGARDING IRAQ REFUGEE CRISIS.**

(a) **FINDINGS.**—Congress makes the following findings:

(1) The annual United States worldwide ceiling for refugees has been 70,000 since 2002.

(2) The Department of State has yet to use all of the available allocation that could be used for Iraqi refugees.

(3) Since 2003, more than 2,000,000 Iraqis have fled their country and over 2,000,000 Iraqis are also displaced within Iraq.

(4) It has become increasingly clear that people who have assisted the United States; Iraqi Christians and other religious minorities cannot safely return to Iraq.

(5) The United States Government has an obligation to help these refugees and should act swiftly to do so.

(6) The United States Government should increase the allocation of refugee slots for Iraqi refugees for resettlement in the United States.

(b) **SENSE OF THE SENATE.**—It is the sense of the Senate that the President should act swiftly to respond to the deepening humanitarian and refugee crisis in Iraq by using the entire United States refugee allocation for the Near East/South Asia region and any unused portion of the worldwide allocation for Iraqi refugees, particularly people who have assisted the United States and religious minorities.

**SA 2782.** Mr. BAYH submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ STUDY OF WORLD BANK'S EFFORTS TO MEASURE THE SUCCESS OF THE PROJECTS IT FINANCES.**

(a) **FINDINGS.**—Congress finds the following:

(1) It is often difficult to determine how financial assistance from the World Bank benefits the recipient countries because the World Bank has vague objectives and places too much emphasis on the amount of financial assistance it gives, rather than on the results of such assistance.

(2) In fiscal year 2006, 20 percent of the funds appropriated under the heading “International Development Association” could not be disbursed until the Secretary of the Treasury certified to the appropriate congressional committees that World Bank procurement guidelines would be applied to all procurement financed in whole or in part by a loan from the International Bank for Reconstruction and Development (IBRD) or a credit agreement or grant from the International Development Association (IDA).

(3) While it is important to develop domestic procurement procedures, the potential for graft and corruption in many other countries is too great to allow the World Bank to deviate from its own process for managing the procurement of goods and services.

(4) A high percentage of senior level World Bank employees enjoy excessive compensation and other benefits, including home leave that reimburses such employees, their families, and their nannies for the expenses associated with travel to their countries of nationality.

(5) Congress is also concerned about the thousands of World Bank consultants whose annual incomes are similar to or even greater than the incomes of senior level World Bank employees.

(b) **SENSE OF CONGRESS.**—It is the sense of Congress that the World Bank should increase its focus on performance requirements and measurable results.

(c) **STUDY.**—The Comptroller General of the United States shall conduct a study on the actions taken by the World Bank to—

(1) measure the success of the projects financed by IDA;

(2) employ accurate means to measure the effectiveness of projects financed by IDA

(3) combat corruption in governments that receive IDA funding;

(4) establish clear objectives for IDA projects and tangible means of assessing the success of such projects; and

(5) use World Bank processes and procedures for procurement of goods and services on projects receiving financial assistance from the World Bank.

(d) **REPORT.**—The Comptroller General shall submit a report to Congress that includes—

(1) the results of the study conducted under subsection (c);

(2) the number of World Bank employees and consultants; and

(3) the monetary compensation and other benefits that the World Bank provides to the individuals identified under paragraph (2).

**SA 2783.** Mr. WYDEN (for himself, Mr. ALEXANDER, Mr. KERRY, and Mr. FEINGOLD) submitted an amendment intended to be proposed by him to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; which was ordered to lie on the table; as follows:

On page 410, between lines 15 and 16, insert the following:

PREVENTION OF ILLEGAL LOGGING PRACTICES  
SEC. 699B. The Lacey Act Amendments of 1981 are amended—

(1) in section 2 (16 U.S.C. 3371)—  
(A) by striking subsection (f) and inserting the following:

“(f) PLANT.—  
“(1) IN GENERAL.—The term ‘plant’ means any wild member of the plant kingdom, including roots, seeds, parts, and products thereof.

“(2) EXCLUSIONS.—The term ‘plant’ excludes any common food crop or cultivar that is a species not listed—

“(A) in the Convention on International Trade in Endangered Species of Wild Fauna and Flora, done at Washington on March 3, 1973 (27 UST 1087; TIAS 8249); or

“(B) as an endangered or threatened species under the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.).”;

(B) in subsection (h), by inserting “also” after “plants the term”; and

(C) by striking subsection (j) and inserting the following:

“(j) TAKE.—The term ‘take’ means—

“(1) to capture, kill, or collect; and  
“(2) with respect to a plant, also to harvest, cut, log, or remove.”;

(2) in section 3 (16 U.S.C. 3372)—

(A) in subsection (a)—

(i) in paragraph (2), by striking subparagraph (B) and inserting the following:

“(B) any plant—

“(i) taken, transported, possessed, or sold in violation of any foreign law or any law or regulation of any State that protects plants or that regulates—

“(I) the theft of plants;

“(II) the taking of plants from a park, forest reserve, or other officially protected area;

“(III) the taking of plants from an officially designated area; or

“(IV) the taking of plants without, or contrary to, required authorization;

“(ii) taken, transported, or exported without the payment of appropriate royalties, taxes, or stumpage fees required by any foreign law or by any law or regulation of any State; or

“(iii) exported or transshipped in violation of any limitation under any foreign law or by any law or regulation of any State; or”;

and  
(ii) in paragraph (3), by striking subparagraph (B) and inserting the following:

“(B) to possess any plant—

“(i) taken, transported, possessed, or sold in violation of any foreign law or any law or regulation of any State that protects plants or that regulates—

“(I) the theft of plants;

“(II) the taking of plants from a park, forest reserve, or other officially protected area;

“(III) the taking of plants from an officially designated area; or

“(IV) the taking of plants without, or contrary to, required authorization;

“(ii) taken, transported, or exported without the payment of appropriate royalties, taxes, or stumpage fees required by any foreign law or by any law or regulation of any State; or

“(iii) exported or transshipped in violation of any limitation under any foreign law or by any law or regulation of any State; or”;

and  
(B) by adding at the end the following:

“(f) PLANT DECLARATIONS.—

“(1) IN GENERAL.—Effective 180 days from the date of enactment of this subsection, it

shall be unlawful for any person to import any plant unless the person files upon importation where clearance is requested a declaration that contains—

“(A) the scientific name of any plant (including the genus and species of the plant) contained in the importation;

“(B) a description of—

“(i) the value of the importation; and

“(ii) the quantity, including the unit of measure, of the plant; and

“(C) the name of the country from which the plant was taken.

“(2) DECLARATION RELATING TO PLANT PRODUCTS.—Until the date on which the Secretary promulgates a regulation under paragraph (5), a declaration relating to a plant product shall—

“(A) in the case in which the species of plant used to produce the plant product that is the subject of the importation varies, and the species used to produce the plant product is unknown, contain the name of each species of plant that may have been used to produce the plant product; and

“(B) in the case in which the species of plant used to produce the plant product that is the subject of the importation is commonly taken from more than 1 country, and the country from which the plant was taken and used to produce the plant product is unknown, contain the name of each country from which the plant may have been taken.

“(3) REVIEW.—Not later than 2 years after the date of enactment of this subsection, the Secretary shall review the implementation of each requirement described in paragraphs (1) and (2).

“(4) REPORT.—

“(A) IN GENERAL.—Not later than 180 days after the date on which the Secretary completes the review under paragraph (3), the Secretary shall submit to the appropriate committees of Congress a report containing—

“(i) an evaluation of—

“(I) the effectiveness of each type of information required under paragraphs (1) and (2) in assisting enforcement of section 3; and

“(II) the potential to harmonize each requirement described in paragraphs (1) and (2) with other applicable import regulations in existence as of the date of the report;

“(ii) recommendations for such legislation as the Secretary determines to be appropriate to assist in the identification of plants that are imported into the United States in violation of section 3; and

“(iii) an analysis of the effect of the provisions of subsection (a) and (f) on—

“(I) the cost of legal plant imports; and

“(II) the extent and methodology of illegal logging practices and trafficking.

“(B) PUBLIC PARTICIPATION.—In conducting the review under paragraph (3), the Secretary shall provide public notice and an opportunity for comment.

“(5) PROMULGATION OF REGULATIONS.—Not later than 180 days after the date on which the Secretary completes the review under paragraph (3), the Secretary may promulgate regulations—

“(A) to limit the applicability of any requirement described in paragraph (2) to specific plant products; and

“(B) to make any other necessary modification to any requirement described in paragraph (2), as determined by the Secretary based on the review under paragraph (3).”;

(3) in section 7(a)(1) (16 U.S.C. 3376(a)(1)), by striking “section 4” and inserting “section 3(f), section 4.”.

**SA 2784.** Mr. LEAHY (for Mr. KYL (for himself and Mr. COLEMAN) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

Section 694 of the bill is amended to read as follows:

SEC. 694. (a) AMENDMENT TO AUTHORITY TO DETERMINE THE BAR TO ADMISSION INAPPLICABLE.—Section 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)) is amended to read as follows:

“The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may determine in such Secretary’s sole unreviewable discretion that subsection (a)(3)(B) shall not apply with respect to an alien within the scope of that subsection or that subsection (a)(3)(B)(vi)(III) shall not apply to a group within the scope of that subsection, except that no such waiver may be extended to an alien who is within the scope of subsection (a)(3)(B)(i)(II), no such waiver may be extended to an alien who is a member or representative of, has voluntarily and knowingly engaged in or endorsed or espoused or persuaded others to endorse or espouse or support terrorist activity on behalf of, or has voluntarily and knowingly received military-type training from a terrorist organization that is described in subclause (I) or (II) of subsection (a)(3)(B)(vi), and no such waiver may be extended to a group that has engaged in terrorist activity against the United States or another democratic country or that has purposefully engaged in a pattern or practice of terrorist activity that is directed at civilians. Such a determination shall neither prejudice the ability of the United States Government to commence criminal or civil proceedings involving a beneficiary of such a determination or any other person, nor create any substantive or procedural right or benefit for a beneficiary of such a determination or any other person. Notwithstanding any other provision of law (statutory or nonstatutory), including section 2241 of Title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to review such a determination or revocation except in a proceeding for review of a final order of removal pursuant to section 1252 of this title, and review shall be limited to the extent provided in section 1252(a)(2)(D). The Secretary of State may not exercise the discretion provided in this clause with respect to an alien at any time during which the alien is the subject of pending removal proceedings under section 1229a or this title.”.

(b) AUTOMATIC RELIEF FOR THE HMONG AND OTHER GROUPS THAT DO NOT POSE A THREAT TO THE UNITED STATES.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 USC 1182(a)(3)(B)), the Karen National Union/Karen Liberation Army (KNU/KNLA), the Chin National Front/Chin National Army (CNF/CNA), the Chin National League for Democracy (CNLD), the Kayan New Land Party (KNLP), the Arakan Liberation Party (ALP), the Mustangs, the Alzados, the Karenni National Progressive Party, and appropriate groups affiliated with the Hmong and the Montagnards shall not be considered to be a terrorist organization on the basis of any act or event occurring before

the date of enactment of this section. Nothing in this subsection may be construed to alter or limit the authority of the Secretary of State or the Secretary of Homeland Security to exercise his discretionary authority pursuant to 212(d)(3)(B)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(d)(3)(B)(i)).”

(c) TECHNICAL CORRECTION.—(1) In General.—Section 212(a)(3)(B)(ii) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)(ii)) is amended by striking “Subclause (VII)” and replacing it with “Subclause (IX)”.

(d) DESIGNATION OF THE TALIBAN AS A TERRORIST ORGANIZATION.—For purposes of section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B)), the Taliban shall be considered to be a terrorist organization described in subclause (I) of clause (vi) of that section.

(e) REPORT ON DURESS WAIVERS.—The Secretary of Homeland Security shall provide to the Committees on the Judiciary of the United States Senate and House of Representatives a report, not less than 180 days after the enactment of this Act and every year thereafter, which may include a classified annex if appropriate, describing—

(1) the number of individuals subject to removal from the United States for having provided material support to a terrorist group who allege that such support was provided under duress;

(2) a breakdown of the types of terrorist organizations to which the individuals described in paragraph (1) have provided material support;

(3) a description of the factors that the Department of Homeland Security considers when evaluating duress waivers; and

(4) any other information that the Secretary believes that the Congress should consider while overseeing the Department’s application of duress waivers.

(f) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of enactment of this section, and these amendments and sections 212(a)(3)(B) and 212(d)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(3)(B) and 1182(d)(3)(B)), as amended by these sections, shall apply to—

(A) removal proceedings instituted before, on, or after the date of enactment of this section; and

(B) acts and conditions constituting a ground for inadmissibility, excludability, deportation, or removal occurring or existing before, on, or after such date.

**SA 2785.** Mr. LEAHY proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 219, line 26, before the period insert: “, of which up to \$66,000,000 shall be made available only for construction in the United States of secondary wastewater treatment capability”.

**SA 2786.** Mr. LEAHY (for Mr. KYL (for himself, Mr. LIEBERMAN, Ms. COLLINS, and Mr. ENSIGN)) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 410, between lines 15 and 16, insert the following:

RULE OF LAW AND BORDER SECURITY IN EGYPT  
SEC. 699B. (a) The Senate makes the following findings:

(1) Fighting in Gaza during the summer of 2007 demonstrated that the terrorist organization Hamas, which unlawfully seized control over Gaza in June 2007, has been able to achieve a dramatic increase in the quantity and sophistication of arms at its disposal.

(2) Without these arms, the terrorist organization would not have been able to seize control over the Gaza territory.

(3) There is substantial evidence that a significant proportion of these arms were smuggled across the border between Gaza and Egypt.

(4) The Egyptian military is a capable force, made possible in substantial part by a close relationship with the United States.

(5) Concurrent with the escalation of dangerous arms smuggling across the border between Egypt and Gaza has been a retrogression in the rule of law in Egypt.

(6) This loss of hard-earned ground has been characterized by reports of harsh reaction by the Government of Egypt to dissent, including the jailing of political opponents.

(7) The United States has provided aid to Egypt in excess of \$28,000,000,000 over the past three decades.

(b) The Senate—

(1) reaffirms its long-standing friendship with the people of Egypt;

(2) believes that our friendship with Egypt requires the Senate to address such vital policy concerns;

(3) urges the Government of Egypt to make concrete and measurable progress on restoring the rule of law, including improving the independence of the judiciary and improving criminal procedures and due process rights and halting the cross-border flow of arms to Gaza;

(4) believes it is the best interest of Egypt, the region, and the United States that Egypt takes prompt action to demonstrate progress on these matters; and

(5) urges the Department of State to work vigorously and expeditiously with the Government of Egypt and the Government of Israel to bring the border between Egypt and Gaza border under effective control.

**SA 2787.** Mr. LEAHY proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 245, line 17, strike “may” and insert in lieu thereof “should”.

**SA 2788.** Mr. LEAHY proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes; as follows:

On page 262, line 16, before “institutions” insert “organizations and”.

**SA 2789.** Mr. LEAHY (for Mr. BIDEN (for himself and Mr. LUGAR)) proposed an amendment to the bill H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year

ending September 30, 2008, and for other purposes; as follows:

On page 211, line 20, insert after “purposes:” the following: “*Provided further*, That during fiscal year 2008, foreign service annuitants may be employed, notwithstanding section 316.401 of title 5, Code of Federal Regulations, pursuant to waivers under section 824(g)(1)(C)(ii) of the Foreign Service Act of 1980 (22 U.S.C. 4064(g)(1)(C)(ii))”.

## NOTICE OF HEARING

### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. BINGAMAN. Mr. President, I would like to announce for the information of the Senate and the public that a legislative hearing has been scheduled before the Committee on Energy and Natural Resources.

The hearing will be held on Tuesday, September 25, 2007, at 2:30 p.m. in room SD-366 of the Dirksen Senate Office Building.

The purposes of this hearing are to receive testimony on S. 1756, a bill to provide supplemental ex gratia compensation to the Republic of the Marshall Islands for impacts of the nuclear testing program of the United States, and for other purposes; and to receive testimony on the implementation of the Compact of Free Association between the United States and the Marshall Islands.

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record should send two copies of their testimony to the Committee on Energy and Natural Resources, United States Senate, Washington, DC 20510-6150, or by email to Britni Rillera@energy.senate.gov.

For further information, please contact Allen Stayman at (202) 224-7865 or Britni Rillera at (202) 224-1219.

## AUTHORITY FOR COMMITTEES TO MEET

### COMMITTEE ON ARMED SERVICES

Mr. REED. Mr. President, I ask unanimous consent that the committee on Armed Services be authorized to meet during the session of the Senate on Thursday, September 6, at 10 a.m., in open session to receive a report on the findings of the Iraqi Security Forces Independent Assessment Commission.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON ARMED SERVICES

Mr. REED. Mr. President, I ask unanimous consent that the committee on Armed Services be authorized to meet during the session of the Senate on Thursday, September 6, 2007 at 5 p.m. in Executive Session to continue to receive information relating to the treatment of detainees.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

Mr. REED. Mr. President, I ask unanimous consent that the Committee on Environment and Public Works be authorized to meet during the session of the Senate on Thursday, September 6, 2007, at 10 a.m., in room 406 of the Dirksen Senate Office Building in order to conduct a hearing entitled "An Examination of the Potential Human Health, Water Quality, and Other Impacts of the Confined Animal Feeding Operation Industry."

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON FINANCE

Mr. REED. Mr. President, I ask unanimous consent that the Committee on Finance be authorized to meet during the session of the Senate on Thursday, September 6, 2007, at 10 a.m., in 215 Dirksen Senate Office Building, to hear testimony on "Carried Interest Part III: Pension Issues."

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS

Mr. REED. Mr. President, I ask unanimous consent that the Committee on Health, Education, Labor, and Pensions be authorized to hold a hearing on the Nomination of Charles E.F. Millard, of New York, to be Director of the Pension Benefit Guaranty Corporation during the session of the Senate on Thursday, September 5, 2007, at 10 a.m. in room 628 of the Dirksen Senate office building.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. REED. Mr. President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet on Thursday, September 6, 2007, at 1:30 p.m. in order to conduct a hearing entitled "A DHS Status Report: Assessing Challenges and Measuring Progress."

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON JUDICIARY

Mr. REED. Mr. President, I ask unanimous consent that the Committee on the Judiciary be authorized to meet during the Senate in order to conduct a markup on Thursday, September 6, 2007, at 10 a.m. in SD-266.

Agenda

I. Bills

S. 453, Deceptive Practices and Voter Intimidation Prevention Act of 2007 (Obama, Schumer, Leahy, Cardin, Feingold, Feinstein, Kennedy, Whitehouse); S. 1692, A bill to grant a Federal Charter to Korean War Veterans Association (Cardin, Isakson, Kennedy); S. 1845, A bill to provide for limitations in certain communications between the Department of Justice and the White

House (Whitehouse, Leahy) and S. 772, Railroad Antitrust Enforcement Act of 2007 (Kohl, Coleman).

II. Resolutions

S. Res. 282, National Polycystic Kidney Disease Awareness Week (Kohl, Hatch) and S. Res. 134, Adopt a School Library Month (Durbin).

III. Nominations

Richard A. Jones to be United States District Judge for the Western District of Washington; Sharion Aycock to be United States District Judge for the Northern District of Mississippi; Jennifer Walker Elrod to be United States Circuit Judge for the Fifth Circuit.

The PRESIDING OFFICER. Without objection, it is so ordered.

SELECT COMMITTEE ON INTELLIGENCE

Mr. REED. Mr. President, I ask unanimous consent that the Select Committee on Intelligence be authorized to meet during the session of the Senate on September 6, 2007, at 2:30 p.m. to hold a closed hearing.

The PRESIDING OFFICER. Without objection, it is so ordered.

COLLEGE COST REDUCTION AND ACCESS ACT—CONFERENCE REPORT—Continued

The ACTING PRESIDENT pro tempore. The Senator from Wyoming.

Mr. ENZI. Mr. President, I rise to speak in support of the conference report that we will be voting on tomorrow morning. I will also have more comments tomorrow morning. I wished to give a little bit of an explanation of where we are. There is a limited time of debate in the morning prior to the vote. I am sure Senator KENNEDY and I will give a little fuller explanation of the vote and the reconciliation package, even following that discussion, so anyone who is interested can have as much knowledge about what is in the conference report as they could get, except by reading it. So most of the comments will be tomorrow morning, but I wanted to make a few preliminary comments tonight since the time is limited before the vote in the morning.

As I mentioned, I do rise to speak in support of the conference report.

Two years ago, Republicans took the lead in reducing subsidies to lenders and providing greater benefits to students through more grant assistance and reduced loan costs. In this conference report, we produce an additional \$22 billion in savings by further reducing subsidies to lenders and applying those savings to increased grants for low-income students, for expanded loan forgiveness, and for reduced interest rates on undergraduate subsidized loans.

We all agreed that if there is an excess subsidy in the student loans programs, it should be eliminated. The key questions are how much excess

there is and how to eliminate it. There are not any clear-cut answers to those questions. One approach included in this conference report is the reduction of the special allowance payments, the SAP, to lenders.

I am pleased we retained provisions that recognize the unique role that our not-for-profit lenders have in providing information and services to students and their families. Not-for-profit lenders focus on communities and serve students locally. For this reason, we maintained the 15 basis points differential cut in special allowance payments between for-profit and not-for-profit lenders. The cut in the SAP to for-profit lenders is 55 basis points and for not-for-profit lenders is 40 basis points.

We took a first step in this conference report toward refining the way these levels are determined, by including an auction pilot that lets the marketplace determine the appropriate SAP level for the Parent PLUS Program, which is a small part that allows us to have a little preview of how an auction process would work, and also help to work out any bugs if it works out to be a good demonstration project.

This conference report provides additional need-based grant aid which is a critical component of increasing access to and affordability of college. Over 55 percent of the savings are dedicated to increasing the Pell grant award. In the next 5 years, low-income undergraduate students will see the maximum Pell grant award increase by more than \$1,000. Additionally, we increase the income protection allowance so students are not penalized for working and for saving for college. It has been a problem in the past. If you work and save for college, you would have been better off to have bought a car because it would count against you. We raise the income threshold for automatic eligibility for a maximum Pell grant.

I am also pleased we were able to retain the guarantee rate on student loans at 97 percent for all lenders through fiscal year 2012. In this way, we avoid disruption in the student loan market and ensure that students have access to Federal student loans.

However, I wonder if we are going too far in cutting the support for the largest Federal financial aid program, the Federal Family Education Loan Program—that is the private loan program, the FFELP program. The challenge we face is we will not know until it is too late if the cuts we have made have undermined the stability of the program and created hardship for the students it serves.

Despite the emphasis on increased grant aid, the claim of increased savings for borrowers has a hollow ring. Reducing student loan interest rates is a good sound bite. It does nothing to help students pay tuition bills. Further, in reality, cutting the interest

rate in half, to 3.4 percent, will help only a small group of borrowers for the loans they take out for 1 year of their education, 4 years from now. Then the benefit disappears.

A quick calculation of the real benefit borrowers will receive shows that for a cost of \$6 billion to taxpayers, individual borrowers will see savings of only \$6 a month. I would much rather see the \$6 billion go to help low-income students through a Pell grant increase than to a hollow sound bite, and that is the approach the Senate took, to increase the Pell grant rather than the reduction in the distant future of a small percentage in the interest rate.

Finally, as an accountant and a member of the Budget Committee, I would be remiss if I didn't point out that we are debating a conference report on reconciliation which is a process designed to reduce the Federal deficit, not to create new mandatory programs and increase entitlement spending. I am disappointed to say the net savings for deficit reduction in this conference report is only \$750 million. I would admit that is the requirement we were given by the budget to produce—\$750 million. The last time we did a budget reconciliation we put half the money that was saved by canceling some of the subsidies to the corporations to budget deficit reduction.

I do wish to remind my colleagues that a few weeks ago we considered reconciliation and higher education reauthorization together. This is a key point. The Senate did it consecutively.

On a Thursday, we did the reconciliation bill. The next voting day we had was a Monday, and on Monday we passed the higher education reauthorization.

This is a bill that is long overdue. We have done short extensions eight times, and we recognize that we passed them together in the Senate with strong bipartisan support. In fact, the reauthorization bill vote was 95 to 0. So we not only achieved savings, but we ensured the quality and effectiveness of our Federal Student Aid Programs. Therefore, support for this conference report is limited by the fact that we are not also considering the larger higher education reauthorization package, although I am expecting that we will get some very solid agreement from the House folks to begin consideration of that, I hope yet this month, so it can be completed early and we can have both parts of the package.

Tomorrow I will go into a little bit more on what is in that other package that completes what we are doing in reconciliation. In the reconciliation we are eliminating some of the subsidies, and then we are reallocating that money. That money will go to help students. But the bulk of the help actually comes in the reauthorization package. It is ever so essential that we do that.

I think the Senate would have been agreeable to put the two bills together

and get them both finished at the same time, but it is not possible because the House has not finished action on the Higher Ed reauthorization.

Tomorrow I will go into some more detail on what it is that is missing from the package by just doing the reconciliation part of the package. I will be encouraging people to vote for the reconciliation package and then the reauthorization package when we are able to get that together.

I will be encouraging the House, in every way possible, to make sure they get that reauthorization part of the package done, and I have some relative assurance that they are going to do it soon. I would like some more solid assurance they are going to do it soon.

With that, I will conclude my remarks for tonight and look forward to the bipartisan discussion we will have tomorrow. I want to thank the Senator from Massachusetts for the great work he and his staff did on this package. It is not often in this body that people listen and then try and find the solution. I would say they and my staff have worked together well and got us here. You never get a perfect package around here. This is one that will help a lot of people.

I yield the floor.

#### ADJOURNMENT UNTIL 8:55 A.M. TOMORROW

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate stands adjourned until 8:55 a.m. tomorrow.

Thereupon, the Senate, at 10:17 p.m., adjourned until Friday, September 7, 2007, at 8:55 a.m.

#### NOMINATIONS

Executive nominations received by the Senate:

##### THE JUDICIARY

STANLEY THOMAS ANDERSON, OF TENNESSEE, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF TENNESSEE, VICE JAMES D. TODD, RETIRING.

E. DUNCAN GETCHELL, JR., OF VIRGINIA, TO BE UNITED STATES CIRCUIT JUDGE FOR THE FOURTH CIRCUIT, VICE H. EMORY WIDENER, JR., RETIRED.

STEVE A. MATTHEWS, OF SOUTH CAROLINA, TO BE UNITED STATES CIRCUIT JUDGE FOR THE FOURTH CIRCUIT, VICE WILLIAM W. WILKINS, RETIRED.

JOHN A. MENDEZ, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF CALIFORNIA, VICE DAVID F. LEVI, RESIGNED.

##### FOREIGN SERVICE

THE FOLLOWING-NAMED PERSONS OF THE AGENCIES INDICATED FOR APPOINTMENT AS FOREIGN SERVICE OFFICERS OF THE CLASSES STATED.

FOR APPOINTMENT AS FOREIGN SERVICE OFFICER OF CLASS THREE, CONSULAR OFFICER AND SECRETARY IN THE DIPLOMATIC SERVICE OF THE UNITED STATES OF AMERICA:

##### DEPARTMENT OF STATE

CEDRA DANIELLE EATON, OF MARYLAND

FOR APPOINTMENT AS FOREIGN SERVICE OFFICER OF CLASS FOUR, CONSULAR OFFICER AND SECRETARY IN THE DIPLOMATIC SERVICE OF THE UNITED STATES OF AMERICA:

##### DEPARTMENT OF STATE

S. NAUSHER M. ALI, OF CALIFORNIA  
CHRISTOPHER CHARLES ASHE, OF PENNSYLVANIA  
KIMBERLY K. ATKINSON, OF SOUTH DAKOTA  
DEIDRA DI ANNE AVENDASORA, OF MINNESOTA

TIFFANY M. BARTISH, OF ILLINOIS  
CHRISTOPHER GRAYDON BEARD, OF FLORIDA  
JENNIFER L. BECKER, OF KANSAS  
NANCY R. BIASI, OF OREGON  
SHERYL J. BISTRANSKY, OF VIRGINIA  
MICHAEL A. BRADECAMP, OF VIRGINIA  
CHERYL R. BRUNER, OF SOUTH DAKOTA  
MARK COLBOURNE CARLSON, OF WASHINGTON  
LANDRY JOSEPH CARR, OF LOUISIANA  
MICHAEL ALBERT CHUNG, OF WASHINGTON  
SARA M. COBB, OF FLORIDA  
KATHLEEN MARIE COREY, OF WASHINGTON  
JOHN C. CORRAO, OF INDIANA  
SONATA N. COULTER, OF WASHINGTON  
JOANNE HELD CUMMINGS, OF TEXAS  
PAUL MICHAEL CUNNINGHAM, OF CONNECTICUT  
CHRISTOPHER M. DEUTSCH, OF VIRGINIA  
JANET E. DEUTSCH, OF ILLINOIS  
BEVERLI J. DEWALT, OF WASHINGTON  
SARAH A. DUFFY, OF ILLINOIS  
DAVID CLIFFORD EDGINTON, OF IOWA  
ELLEN BETH EISEMAN, OF NEW YORK  
JILL FOSTER, OF CALIFORNIA  
ERIC GEELAN, OF NEW YORK  
KATHLEEN D. GIBLISCO, OF CALIFORNIA  
JOHN H. GIMBEL IV, OF NEVADA  
CARLA A. GONNEVILLE, OF CALIFORNIA  
CHRISTOPHER R. GREEN, OF TEXAS  
JOHN R. GROCH, OF TEXAS  
H. REBECCA GRUTZ, OF TEXAS  
TRAVER GUDIE, OF FLORIDA  
RICHARD F. HANRAHAN, JR., OF ILLINOIS  
CASH A. HERBOLICH, OF ARIZONA  
ANNY CHI-JIN HO, OF VIRGINIA  
ROBERT F. HOMMOWUN, OF CALIFORNIA  
AMY J. HOOD, OF VIRGINIA  
JESSICA MARIE FRANZ HUARACAYO, OF CALIFORNIA  
DORIAN HURTADO, OF FLORIDA  
MOLLIE JAX JACKSON, OF OREGON  
THEODORE EVAN JASIK, OF NEW YORK  
ALMA MUSANOVIC JOHNSON, OF NEW HAMPSHIRE  
TIFFNEY J. JOHNSON, OF TEXAS  
WENDY ANNETTE KAHLER, OF VIRGINIA  
DEBORAH J. KANAREK, OF CALIFORNIA  
MARY VIRGINIA KANE, OF MARYLAND  
WENDY A. KENNEDY, OF WASHINGTON  
JASON B. KHILE, OF ILLINOIS  
JULIE KIM-JOHNSON, OF WASHINGTON  
EMILY L. KING, OF VIRGINIA  
BRIAN P. KLEIN, OF PENNSYLVANIA  
RICHARD W. LA ROCHE, JR., OF CALIFORNIA  
GUY M. LAWSON, OF TEXAS  
PAULA I. L'ECUYER, OF VIRGINIA  
PAUL A. LOH, OF NEW YORK  
LEON C. LOWDER III, OF NEW YORK  
LAURA DENELLE LUCAS, OF IDAHO  
MARY ELIZABETH MADDEN, OF OREGON  
GUY MARGALITH, OF NEW YORK  
BERENICE MARISCAL, OF TEXAS  
ROBERT M. MARKS, OF FLORIDA  
HAGEN DAVIS MARONEY, OF NEW YORK  
MELISSA E. MARTINEZ, OF NEW MEXICO  
PARTHA MAZUMDAR, OF PENNSYLVANIA  
LISSA MEI-LIN MCATEE, OF WASHINGTON  
P. CHRISTOPHER MCCABE, OF COLORADO  
NANCY HILLERY MCCARTHY, OF TEXAS  
CATHERINE E. MCGEARY, OF FLORIDA  
AUD-FRANCES MCKERNAN, OF CALIFORNIA  
CRISTINA MARIE MARKO MEANEY, OF ARIZONA  
ANN MECEDA, OF CALIFORNIA  
SARA M. MERCADO, OF CALIFORNIA  
KRISTIAN G. MOORE, OF COLORADO  
JOHN K. MOYER, OF PENNSYLVANIA  
ESHEL WILLIAM MURAD, OF VIRGINIA  
KEVIN T. MURAKAMI, OF VIRGINIA  
MEGAN THANA MYERS, OF MINNESOTA  
JEREMY NATHAN, OF ILLINOIS  
JENIFER LYNN NEIDHART DE ORTIZ, OF FLORIDA  
THU M. NGUYEN, OF VIRGINIA  
BRIANA L. OLSEN, OF WASHINGTON  
DOUGLAS S. O'NEILL, OF FLORIDA  
SWATI MANSUKH PATEL, OF ALABAMA  
CONEY PATTERSON, OF FLORIDA  
TIMOTHY EUGENE PELTIER, OF VIRGINIA  
STEVEN PERRY, OF VIRGINIA  
BRIAN R. PETERSON, OF WASHINGTON  
CHRISTOPHER R. REYNOLDS, OF NEW JERSEY  
CHRISTINE RIEHL, OF MARYLAND  
MICHAEL R. ROBERTS, OF NEW JERSEY  
RICHARD W. ROESING III, OF PENNSYLVANIA  
MEREDITH LEIGH RUBIN, OF VIRGINIA  
JOSEPH H. RUNYON, OF FLORIDA  
TRINA D. SAHA, OF CALIFORNIA  
ANNE LEE SESHADRI, OF NEW HAMPSHIRE  
CHARLES H. SEWALL, OF FLORIDA  
PREETI VIKAS SHAH, OF MICHIGAN  
KIM SHAW, OF CALIFORNIA  
PATRICK ISAMU SMELLER, OF MARYLAND  
JEFFREY BRIAN SMITH, OF TEXAS  
STEVEN T. SMITH, OF NEW HAMPSHIRE  
JOHN THOMAS SPEAKS III, OF TEXAS  
DEBRA A. STEIGERWALT, OF VIRGINIA  
SCOTT ADAM STERNBERG, OF FLORIDA  
STEPHEN BRUCE STEWART, OF CALIFORNIA  
ERINN C. STOTT, OF TEXAS  
ANDREA V. STRANO, OF NEW YORK  
PAUL M. STRONSKI, OF NEW YORK  
JOSEPH A. STRZALKO, OF MICHIGAN  
RACHEL SUNDEN, OF TEXAS  
KATHLEEN S. SZPILA, OF MASSACHUSETTS  
DEBRA TAYLOR, OF WASHINGTON  
VICTORIA JEAN TAYLOR, OF MISSOURI

CHAD ALAN THORNBERRY, OF CALIFORNIA  
JENNIFER L. VIEIRA, OF TEXAS  
THOMAS JOSEPH WALLIS, OF VIRGINIA  
DRAKE A. WEISERT, OF TEXAS  
ADAM P. WEST, OF ILLINOIS  
JOEL ROBERT WIEGERT, OF NEBRASKA  
PATRICK R. WINGATE, OF TEXAS  
ELLEN WONG, OF MISSOURI  
DANIELLE K. WOOD, OF OREGON  
JEAN THOMAS WOYNICKI, OF PENNSYLVANIA  
DANIELA ZADROZNY, OF TEXAS

THE FOLLOWING-NAMED MEMBERS OF THE FOREIGN SERVICE TO BE CONSULAR OFFICERS AND/OR SECRETARIES IN THE DIPLOMATIC SERVICE OF THE UNITED STATES OF AMERICA, AS INDICATED:  
CONSULAR OFFICER OF THE UNITED STATES OF AMERICA:

## DEPARTMENT OF STATE

WENDY P. LYLE, OF VIRGINIA

SECRETARY IN THE DIPLOMATIC SERVICE OF THE UNITED STATES OF AMERICA:

## DEPARTMENT OF TREASURY

CHRISTOPHER ADAMS, OF CALIFORNIA  
RUSSELL GREEN, OF TEXAS

CONSULAR OFFICERS AND SECRETARIES IN THE DIPLOMATIC SERVICE OF THE UNITED STATES OF AMERICA:

## DEPARTMENT OF COMMERCE

PETER D. LISTON, OF FLORIDA

## DEPARTMENT OF STATE

MARY E. ALEXANDER, OF TEXAS  
LOGAN ALSCHBACH, OF VIRGINIA  
ROBERT T. ALTER, OF THE DISTRICT OF COLUMBIA  
SANDRA E. AMBROSE-SHEM, OF VIRGINIA  
ROBERT ANDERSON, OF OREGON  
ASHA B. ANDREWS, OF CALIFORNIA  
DAVID AVERY, OF NEW MEXICO  
D. HEATH BAILEY, OF NEVADA  
DEBRA A. BARBESSI, OF VIRGINIA  
ALEXANDRA LARA BAUMGARTNER, OF WEST VIRGINIA  
SHARI ALYSON BERKE, OF THE DISTRICT OF COLUMBIA  
RACHEL E. BIRTHISEL, OF VIRGINIA  
BRANDON L. BORKOWICZ, OF ILLINOIS  
DONALD A. BROWN, OF LOUISIANA  
LESLIE E. BROWN, OF THE DISTRICT OF COLUMBIA  
LINDSAY H. BUSH, OF VIRGINIA  
DANIEL J. BYRNE, OF VIRGINIA  
ERIC CAMUS, OF OREGON  
STEVEN W. CARROLL, OF CALIFORNIA  
CHARLES COXWELL CARSON, OF VIRGINIA  
CHRISTOPHER RONALD CARVER, OF OREGON  
MICHAEL D. CHRISTIE, OF VIRGINIA  
DANIEL Y. CHU, OF CALIFORNIA  
DANIEL R. CISEK, OF ILLINOIS  
ALPONSO CORTES, OF NEW YORK  
JOHN EDWARD CRIPPEN, OF ARKANSAS  
RAMONA S. CRIPPEN, OF ARKANSAS  
THOMAS P. DALTON, OF TEXAS  
SUSAN V. DANKOVICH, OF PENNSYLVANIA  
NATHALIE JORDAN DAVIS, OF MARYLAND  
WAYNE CHARLES DAVIS, OF VIRGINIA  
NATHANIEL P. DELEMARRE, OF VIRGINIA  
LAWANDA B. DIXON, OF MARYLAND  
MICHAEL STEPHEN DOUMITZ, OF VIRGINIA  
MONIQUE A. DOWNS, OF MARYLAND  
SCOTT DRISKEL, OF VIRGINIA  
JANET MARIE ELBERT, OF VIRGINIA  
DAVID AARON EPSTEIN, OF NEW YORK  
NANCY ANN EYDE, OF MICHIGAN  
KELLE E. FARMER, OF KANSAS  
DAVID KIP FRANCIS, OF GEORGIA  
KEVIN W. FRILLOUX, OF TEXAS  
EDWARD A. GALLAGHER, OF VIRGINIA  
NICOLE E. GALLAGHER, OF MARYLAND  
JUAN JAIME GAMBOA, OF TEXAS  
JAMES C. GESSLER, OF VIRGINIA  
KRISTIN MICHELE GILMORE, OF CALIFORNIA  
STEPHEN GLASER, OF CALIFORNIA  
BARRY S. GREENBERG, OF MARYLAND  
LAWRENCE JAMES GROSSBACK, OF VIRGINIA  
REBECCA HAAS, OF PENNSYLVANIA  
GREG A. HALL, OF MARYLAND  
MERCEDES RUTH HAMMER, OF VIRGINIA  
SARAH J. HANSEN, OF VIRGINIA  
ROBERT W. HARELAND, OF NEVADA  
ANTHONY P. HARMAN, OF MARYLAND  
S. EVAN HARPER, OF THE DISTRICT OF COLUMBIA  
MEGAN ALICE HARRIS, OF VIRGINIA  
JUSTIN MATTHEW HEKEL, OF NEW YORK  
PAUL E. HICKERNELL, OF VIRGINIA  
REBECCA KATHERINE HUNTER, OF FLORIDA  
KAREEM N. JAMJOOM, OF MISSOURI  
JAMES J. JAY, JR., OF ILLINOIS  
MICHAEL H. JOHNSON, JR., OF VIRGINIA  
NICOLE G. JOHNSON, OF WISCONSIN  
ERIC A. JORDAN, OF KANSAS  
PRZEMYSŁAW ROBERT KACZOROWSKI, OF MARYLAND  
GEORGE R. KANEKKEBERG, OF VIRGINIA  
MEGAN M. KATIN, OF VIRGINIA  
ELIZABETH C. KAUFMAN, OF VIRGINIA  
JAMES BRENNAN KELLY, OF THE DISTRICT OF COLUMBIA  
KEELY ZWART KILBURG, OF TEXAS  
ERIC MICHAEL KLINE, OF VIRGINIA  
SCOTT O. KOENIG, OF CALIFORNIA  
TIMOTHY R. KRAEMER, OF VIRGINIA

JEANNE BRENNAN LAND, OF VIRGINIA  
SUSAN P. LARSON, OF VIRGINIA  
ELIZABETH K. LEE, OF CALIFORNIA  
LESLIE A. LINNEMEIER, OF VIRGINIA  
MARY LOFRISCO-MCCLURE, OF MARYLAND  
BILLY MALONE, OF VIRGINIA  
BRUCE G. MANGUM, OF MARYLAND  
DAVID MATTHEW MARK, OF VIRGINIA  
CHARLES MARTIN, OF KENTUCKY  
PAUL J. MARTINEK, OF MASSACHUSETTS  
MARJORIE A. MATHELUS, OF VIRGINIA  
GEORGE D. MATHEWS, OF VIRGINIA  
CATHERINE JEAN MCFARLAND, OF FLORIDA  
GRANT L. MCMURRAN, OF VIRGINIA  
RICHARD BRUCE MIDDLEBROOKS, OF VIRGINIA  
BENJAMIN EDWARD MILLER, OF CALIFORNIA  
THOMAS MINIACI, OF VIRGINIA  
BLAKE W. MOBLEY, OF THE DISTRICT OF COLUMBIA  
KIMBERLEE MOORE, OF VIRGINIA  
MATTHEW ABRAHAM MYERS, SR., OF FLORIDA  
WILLIAM R. NELSON, OF WISCONSIN  
NICOLE A. NUCELLI, OF VIRGINIA  
AARON P. ONG, OF VIRGINIA  
ROBERT C. PALMER, OF CALIFORNIA  
BRANDY L. PANKAU, OF WEST VIRGINIA  
MEGAN M. PHANEUF, OF THE DISTRICT OF COLUMBIA  
JUSTIN A. PONCHAK, OF VIRGINIA  
MICHAEL HUGH QUINN, OF ALASKA  
JAMIE WILLIAM RAVETZ, OF PENNSYLVANIA  
ROBIN REICHENBACH, OF VIRGINIA  
CHRISTOPHER RHOTON, OF VIRGINIA  
MEREDITH ROBERTSON, OF VIRGINIA  
CAROLYN RODAL, OF VIRGINIA  
TIMOTHY R. ROMAN, OF MARYLAND  
AARON JOHN RUPERT, OF OHIO  
MANJU K. SADARANGANI, OF NEW YORK  
MARCO G. SAILORS, OF PENNSYLVANIA  
SUSAN M. SAKRAIDA, OF PENNSYLVANIA  
MARCELYN E. SANCHEZ, OF CALIFORNIA  
CHERYL ANDERSON SAUS, OF VIRGINIA  
KEVI E. SECHREST, OF VIRGINIA  
DAVID P. SEGALINI, OF VIRGINIA  
ANJALINA SEN, OF NEW YORK  
D. ALEXANDRA SHUEY, OF THE DISTRICT OF COLUMBIA  
RICHARD R. SILVER, OF CALIFORNIA  
THEODORA S. SMITH, OF MARYLAND  
TIMOTHY J. SMITH, OF MARYLAND  
ANDREW D. SNODGRASS, OF VIRGINIA  
JIMMI NICOLE SOMMER, OF IDAHO  
JORGE PATRICK SOWERS, OF VIRGINIA  
PAUL GLEN STAHLE, OF MARYLAND  
WADE B. STANTON, OF VIRGINIA  
SHARLA STEPHENSON, OF VIRGINIA  
SARAH C. STEWART, OF ARIZONA  
ERIN C. STUART, OF VIRGINIA  
MARY E. STUESSY, OF OHIO  
HUGUETTE THORNTON, OF FLORIDA  
PETER J. THRAPP, OF ILLINOIS  
BENJAMIN TIETZ, OF VIRGINIA  
JOSEPH ANTHONY TORDELLA, OF FLORIDA  
RUBANI I. TRIMIEW, OF NEW JERSEY  
NGUYEN C. TRINH, OF MARYLAND  
KRISTINE M. TUORI, OF MARYLAND  
CYNTHIA JEAN TURNER, OF FLORIDA  
ARIEL REBECCA VAAGEN, OF TEXAS  
MICHELLE R. VASSAR, OF VIRGINIA  
JESSICA R. VIELHUBER, OF VIRGINIA  
HEIDI B. VIEROW, OF VIRGINIA  
TIMOTHY S. WADE, OF THE DISTRICT OF COLUMBIA  
KERRY MERKL WALD, OF CONNECTICUT  
MICHELE WELLS, OF CALIFORNIA  
RICHARD WHITTEN, OF FLORIDA  
WHITNEY SCOTT WIDEMAN, OF TEXAS  
STEWART A.S. WIGHT, OF VIRGINIA  
TODD ANDREW WILDER, OF WASHINGTON  
MICHELLE MARIE WILDMAN, OF INDIANA  
SUZANNE M. YOUNTCHI, OF CALIFORNIA

THE FOLLOWING NAMED CAREER MEMBERS OF THE SENIOR FOREIGN SERVICE OF THE DEPARTMENT OF AGRICULTURE/APHIS FOR PROMOTION WITHIN AND INTO THE SENIOR FOREIGN SERVICE TO THE CLASSES INDICATED: CAREER MEMBER OF THE SENIOR FOREIGN SERVICE, CLASS OF CAREER MINISTER:  
DANNY J. SHEESLEY, OF COLORADO

## IN THE COAST GUARD

THE FOLLOWING NAMED INDIVIDUAL FOR APPOINTMENT AS A PERMANENT COMMISSIONED REGULAR OFFICER IN THE UNITED STATES COAST GUARD IN THE GRADE INDICATED UNDER TITLE 14, U.S.C., SECTION 211:

*To be lieutenant*

THOMAS T. PEQUIGNOT, 0000

## IN THE ARMY

THE FOLLOWING ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT IN THE RESERVE OF THE ARMY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be brigadier general*

COL. OLIVER J. MASON, JR., 0000

## IN THE NAVY

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 624:

*To be rear admiral (lower half)*

CAPT. LAWRENCE S. RICE, 0000

## IN THE AIR FORCE

THE FOLLOWING NAMED INDIVIDUAL FOR APPOINTMENT IN THE GRADE INDICATED IN THE RESERVE OF THE AIR FORCE UNDER TITLE 10, U.S.C., SECTION 12203:

*To be colonel*

FRANK W. SHAGETS, 0000

THE FOLLOWING NAMED INDIVIDUALS FOR APPOINTMENT IN THE GRADE INDICATED IN THE REGULAR AIR FORCE UNDER TITLE 10, U.S.C., SECTION 531(A):

*To be major*

MARK W. DUFF, 0000  
ANDREW STOY, 0000

## IN THE ARMY

THE FOLLOWING NAMED INDIVIDUAL FOR REGULAR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES ARMY MEDICAL SPECIALIST CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be major*

SHIRLEY HAYNES, 0000

THE FOLLOWING NAMED INDIVIDUAL FOR REGULAR APPOINTMENT TO THE GRADES INDICATED IN THE UNITED STATES ARMY DENTAL CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be major*

ADAM R. LIBERMAN, 0000

THE FOLLOWING NAMED INDIVIDUALS FOR REGULAR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES ARMY NURSE CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be major*

JOSEPH W. BROWN, 0000  
KENNETH A. FORD, 0000  
CYNTHIA D. SANCHEZ, 0000

THE FOLLOWING NAMED INDIVIDUAL FOR REGULAR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES ARMY MEDICAL SERVICE CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be major*

PAMELA J. MEYERS, 0000

THE FOLLOWING NAMED INDIVIDUAL FOR REGULAR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES ARMY DENTAL CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be lieutenant colonel*

JERRY D. MICHEL, 0000

THE FOLLOWING NAMED INDIVIDUALS FOR REGULAR APPOINTMENT TO THE GRADES INDICATED IN THE UNITED STATES ARMY MEDICAL CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be lieutenant colonel*

ANTONIO MARINEZLUENGO, 0000

*To be major*

MARLA R. MELENDEZ, 0000  
THOMAS R. ROESEL, 0000

THE FOLLOWING NAMED INDIVIDUALS FOR REGULAR APPOINTMENT TO THE GRADES INDICATED IN THE UNITED STATES ARMY MEDICAL SERVICE CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be lieutenant colonel*

DANIEL L. DUCKER, 0000

*To be major*

PAUL J. WATKINS, 0000

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT AS PERMANENT PROFESSOR AT THE UNITED STATES MILITARY ACADEMY IN THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 4333(B):

*To be colonel*

SCOTT T. KRAWCZYK, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

ROLAND D. AUT, 0000

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTION 12203:

*To be colonel*

EILEEN G. MCGONAGLE, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

VAL L. PETERSON, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

JORDAN T. JONES, 0000

THE FOLLOWING NAMED INDIVIDUAL FOR REGULAR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES ARMY MEDICAL CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be colonel*

MARTIN E. WEISSE, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

JEFFREY L. ANDERSON, 0000  
DAVID S. LEE, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

MICHAEL J. NORTON, 0000  
WILLIAM J. THOMAS, JR., 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

JOHN J. GARCIA, 0000  
KEITH E. KNOWLTON, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

DANIEL C. DANAHER, 0000  
JESSE D. WADE, 0000

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

TRACY R. NORRIS, 0000  
GARY B. TOOLEY, 0000

IN THE MARINE CORPS

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES MARINE CORPS UNDER TITLE 10, U.S.C., SECTION 624:

*To be major*

JON B. LIVINGSTON, 0000

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES MARINE CORPS UNDER TITLE 10, U.S.C., SECTION 624:

*To be major*

LESTER W. THOMPSON, 0000

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES MA-

RINE CORPS RESERVE UNDER TITLE 10, U.S.C., SECTION 12203:

*To be colonel*

ARTHUR E. VERDUGO, 0000

IN THE NAVY

THE FOLLOWING NAMED INDIVIDUAL FOR APPOINTMENT TO THE GRADE INDICATED IN THE REGULAR NAVY UNDER TITLE 10, U.S.C., SECTION 531:

*To be lieutenant commander*

MARTIN K. DE FANT, 0000

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES NAVY UNDER TITLE 10, U.S.C., SECTION 624:

*To be lieutenant commander*

GREGORY E. WALTERS, 0000

WITHDRAWAL

Executive Message transmitted by the President to the Senate on September 6, 2007 withdrawing from further Senate consideration the following nomination:

MARY O. DONOHUE, OF NEW YORK, TO BE UNITED STATES DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF NEW YORK, VICE FREDERICK J. SCULLIN, JR., RETIRED, WHICH WAS SENT TO THE SENATE ON JANUARY 9, 2007.

## EXTENSIONS OF REMARKS

PAYING TRIBUTE TO DANA  
BENNETT

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor the accomplishments of Dana Bennett and congratulate her on her most recent work in authoring *A Century of Enthusiasm: Midas, Nevada 1907–2007*.

Dana Bennett is currently a Ph.D. student of public history at Arizona State University and a policy analyst for the Morrison Institute at ASU. Although Dana attends school in Arizona, she remains highly connected to the state of Nevada. She recently authored, *A Century of Enthusiasm: Midas, Nevada 1907–2007* which is a follow up to her earlier book *Forward with Enthusiasm: Midas 1907–1995*. Dana Bennett is a former principal research analyst with the Nevada Legislature, a former professor in the College of Education at the University of Nevada, Reno, and has served on the Advisory Council for the National Education for Women (NEW) Leadership Nevada at the University of Nevada, Las Vegas.

Among her list of professional accomplishments, Dana also discovered a mistake with the Nevada State Flag that stood uncorrected in Nevada for over 60 years. In 1926, Nevada Lieutenant Governor Maurice Sullivan determined that the reason for low circulation of the Nevada State flag was due to the high production cost. The flag design was changed and circulated yet never adopted by the Nevada Legislature. In 1989, Dana Bennett uncovered this mistake, which was confirmed by State Archives and Records Administrator Guy Rocha. In 1991, the 66th session of the Nevada Legislature finally corrected this mistake.

Madam Speaker, I am proud to honor Dana Bennett. Her dedication to recording Nevada history is commendable and I wish her every continued success.

RECOGNIZING THE NATION-STATE  
OF TAIWAN WITHIN THE UNITED  
NATIONS

**HON. THOMAS G. TANCREDO**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TANCREDO. Madam Speaker, next year the 23 million people of Taiwan will head to the polls to vote on a referendum asking if the island should attempt to join the United Nations under the name "Taiwan." The referendum is an opportunity for the people of Taiwan to make their collective voice heard around the world—and the world would be wise to listen.

At first blush, one would think that Taiwan's efforts to engage the international community would be welcomed and applauded by most everyone. After all, Taiwan is a stable, thriving multi-party democracy, with free and fair elections held at all levels of government. Having made a peaceful transition from dictatorship to democracy over the last twenty years, Taiwan has demonstrated a deep commitment to liberty and human rights—earning the highest possible rating in the categories of "political rights" and "civil rights" from Freedom House last year. The island is a global hub for technological innovation, and boasts the 20th largest economy in the world.

Indeed, Americans who heard President Bush proclaim in his second inaugural address, "When you stand for your liberty, we will stand with you," might assume that United States stands firmly behind the Taiwanese bid to join the U.N., and that the Bush administration support for Taipei's endeavor is a foregone conclusion.

But they would be wrong.

This is because the United States—like many U.N. member states—maintains a so-called "One China" policy. Pursuant to this irrational and outdated policy, most countries (including the United States) agree to give a wink and a nod to Beijing's claims that Taiwan is simply a province of the communist nation, and then acquiesce when China demands Taiwan's exclusion from international bodies like the United Nations and the World Health Organization.

Perhaps President Bush should have added a caveat to his famous proclamation: "Offer not available in Taiwan."

Beijing argues that Taiwan's 23 million people are 'represented' by the unelected government of the People's Republic of China in international bodies—an argument that U.N. and WHO bureaucrats are quick to parrot. But the Beijing government routinely threatens to attack Taiwan and has deployed upwards of 1,000 missiles on its southeastern coast aimed directly at the island. So while it might be politically expedient for China to claim that they represent Taiwan, no fair-minded person (or government) could honestly be expected to believe this.

Of course, most countries realize this. While Taiwan's government enjoys formal diplomatic ties with only around thirty nations (mostly small and impoverished nations in Latin America, the Caribbean and Africa), they maintain more than 100 quasi-embassies or "Trade Offices" in nearly every country in the world. And most of these countries (including the United States) maintain a reciprocal mission in Taiwan's Capital City, Taipei. Why? The reason is obvious: Because they all realize that the totalitarian government of China doesn't really speak for the people of democratic Taiwan.

The fact of the matter is that Taiwan controls its own territory, dictates its own foreign policy, maintains its own armed forces, and

most importantly—elects its own leaders. It has a larger population than Australia, and boasts one of the most dynamic economies in the world. Taiwan is more than qualified for membership, and eager to make a meaningful contribution.

President Bush should live up to the promise he made in his inaugural speech and support Taiwan's bid to join the U.N. Taiwan is by all measures a sovereign and independent nation—and I hope that United States and the other free nations of the world will finally muster the courage stand up and say so.

Thank you Madam Speaker.

A TRIBUTE TO NINTH  
TABERNACLE'S 100 YEARS

**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TOWNS. Madam Speaker, I rise today to recognize the Ninth Tabernacle Church on its 100th anniversary. The Ninth Tabernacle was established September 1, 1907 in Jamaica, New York by Prophet Williams S. Crowdy. During that time, members met at the home of Deacon Henry and St. Rachel Blount. Deacon Henry Blount presided over the services in the Borough of Queens until the Tabernacle was officially established by Elder Richard Briggs. Elder Briggs became the first local Pastor of the Ninth Tabernacle during the years 1907 to 1927.

In 1927, the Ninth Tabernacle was led by Evangelist-at-Large Nathaniel B. Nelson who established it as an icon of community service and fellowship in the Borough of Brooklyn. Previous local pastors have included: Elder James Nelson; Elder Judah N. Roberts; Evangelist Moses Farrar; and Rabbi Jesse E. Brown, Jr. The current Pastor, Evangelist Joseph R. Turner is also the Executive Leader of the international religious organization Temple Beth-el.

Since 1907, the congregation of the Ninth Tabernacle has worshiped at various locations throughout the Borough of Brooklyn. One of the most memorable locations was 590 Gates Avenue which the congregants of the Ninth Tabernacle were forced to leave due to construction of new housing. In 1974, the Ninth Tabernacle Trustees purchased a former synagogue at 85 Fountain Avenue where members began a 30-year tenure of spiritual revitalization and growth.

The Ninth Tabernacle has been a beacon of community service in the Bedford-Stuyvesant and East New York areas. They have established food and clothing donation programs; emergency services for the neighborhoods; and the Fountain Avenue Community Development Corporation, which is a non-profit social service agency that provides parental effectiveness training, computer literacy training,

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

and workforce development initiatives to Brooklyn residents. The Ninth Tabernacle also provided emergency counseling services immediately after the events of September 11, 2001 and continues to work with homeless shelters and substance abuse programs in New York.

Madam Speaker, I would like to recognize the Ninth Tabernacle's 100 years of service and their selfless contributions to the residents of Brooklyn.

Madam Speaker, I urge my colleagues to join me in congratulating the Ninth Tabernacle on its 100th anniversary.

TRIBUTE TO THE 100TH  
ANNIVERSARY OF HENES PARK

**HON. BART STUPAK**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. STUPAK. Madam Speaker, I rise today to commemorate the 100-year anniversary of the dedication of an important landmark in my hometown of Menominee, Michigan. Henes Park serves today as an important place of respite for the citizens of Menominee and an anchor of the community where local residents can enjoy the outdoors.

In 1906, local Menominee businessman John Henes paid \$1,000 for a 43-acre wooded peninsula called Poplar Point at the north end of the city's bay shore. Mr. Henes, a German immigrant and local entrepreneur, kept his plans for a public park secret for another year until he officially offered the area to the city council for use as a park and beach.

During the early 20th century, most of Menominee's shoreline was occupied by docks, lumber piles, warehouses and homes. As such, local Menominee officials were enthused by the idea of a park along the shore.

Landscape architect Ossian Cole Simonds of Chicago was hired by the newly appointed park commission to design the park. At the time, Simonds was considered a pioneer of "natural landscaping" and his design of the park employed viewpoints, paths, and buildings to frame and highlight the natural environment. There are many walkways throughout the park, some still in use and others now overgrown. The original park design placed great emphasis on providing nature trails. Simonds' design laid out 8 nature trails that were named after great names from literature like Longfellow, Byron, Shakespeare and Homer. Those 8 trails still exist today.

During the summer of 1907, construction on the park began as workers started building roads and cleared rocks from the beach to provide a picnic site. One of the unique elements of the park's original design was a "bog park," a piece of low ground that was selected to hold a variety of water flowers.

After a busy summer of work on the park, formal dedication ceremonies were conducted in October of 2007. The Mayor of Menominee, Charles Spies, in accepting the park for the community, commented on how local entrepreneurs contributed to the park's construction, saying, "It is very gratifying to have among us men, who by beneficent and mate-

rial acts, show that the welfare, a prosperity and beautifying of our city is one of their chief desires and in which they find their great pleasure and satisfaction."

U.S. Senator William Alden Smith of Michigan was the featured speaker at the event. He described the space as, "A park that will forever be the property of every man, every woman and principally every child in this city and one where beauty, recreation and rest will be synonymous . . ."

The Menominee community immediately embraced Henes Park, extending the city's local street car line to the park. Family outings at Henes Park became commonplace among residents of Menominee. Local organizations used the park to hold various special events. Residents of Marinette, Wisconsin, Menominee's sister-city just across the river, also took advantage of Henes Park.

The community's appreciation and love of Henes Park only grew stronger through the years. In 1932, 9 years after Mr. Henes' passing, a monument was dedicated at the park commemorating the 25th anniversary of Mr. Henes donating the park to the city.

Today's Henes Park offers a swimming beach with lifeguards, a playground, picnic spots, and fine views across the bay to Door County. Behind one of the park's pavilions is a pond with lily pads, fish, and frogs. While the park has evolved since its design 100 years ago, the overall aesthetics of the original plan remain, allowing citizens to enjoy the outdoors and local environment without disturbing the natural layout of the area.

Madam Speaker, as a resident of Menominee, I am personally very fond of Henes Park. My wife, Laurie, and I regularly take long walks there and the park is home to some of our fondest memories.

Henes Park provides an anchor for the local community, a place for children and young people to play and an opportunity for local citizens of all ages to convene with nature. Perhaps most importantly, 100 years since its founding, the park remains as Senator Smith described it, the property of every man, woman and child of Menominee and a place where beauty, rest and recreation meet.

On Sunday, September 9, 2007, the citizens of Menominee will come together to show their appreciation for Henes Park and to pay tribute to John Henes for his contribution 100 years ago. On this tremendous occasion, I would ask that you, Madam Speaker, and the entire U.S. House of Representatives join me in honoring this park and all those who helped to design it, build it and maintain it for future generations.

PERSONAL EXPLANATION

**HON. JULIA CARSON**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. CARSON. Madam Speaker, on Saturday, August 4, 2007, I was unable to vote on roll Nos. 824, 825, 826 and 833. Had I been present, I would have voted "yes" on roll Nos. 825, 826 and 833. I would have voted "no" on roll No. 824.

PAYING TRIBUTE TO CLARK COUNTY COMMISSIONER BRUCE WOODBURY

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor my good friend Bruce Woodbury.

Bruce Woodbury, a native of Las Vegas, graduated from Las Vegas High School and attended the University of Utah, where he graduated Magna Cum Laude. He then attended Stanford School of Law, where he earned his J.D. and was a member of the Board of Editors of the Stanford Law Review. Bruce was appointed in 1981 to Clark County Commission District A, and was subsequently elected to his first full term the following year. He has been re-elected every 4 years since, and has served as the commission chairman twice.

Bruce is being honored as the 2007 Education Hero Award Recipient from the Public Education Foundation of Clark County for his dedicated work for our community. As a Clark County Commissioner, Bruce serves on the Las Vegas Valley Water District Board of Directors, the University Medical Center Board of Trustees, the Clark County Liquor and Gaming Licensing Board, the Clark County Water Reclamation District, the Henderson Chamber of Commerce Board of Directors, the Las Vegas Springs Preserve, and the Las Vegas Centennial Celebration Executive Committee. In addition to his public service, Bruce currently serves as the Chairman of the Regional Transportation Commission, Chairman of the Big Bend Water District Board of Trustees, Vice Chairman of the Kyle Canyon Water District, and is a member of the Regional Flood Control District.

Bruce is a distinguished public servant who has tirelessly served our community. His efforts have helped make Clark County a better place to live. Bruce has been recognized by many as a pillar of the community and received numerous accolades for his leadership in the community. He truly represents everything that is good about public service.

Madam Speaker, I am proud to honor Commissioner Bruce Woodbury. I would like to personally thank him for his dedicated service to our community, as well as his continued friendship and support. I certainly wish him the best as he continues to improve the lives around him through his dynamic leadership.

CONGRATULATING MS. KRISTA  
BARTHEL

**HON. THOMAS G. TANCREDO**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TANCREDO. Madam Speaker, I rise today to pay tribute to one of my constituents Ms. Krista Barthel of Littleton, Colorado, who will attend a People to People World Leadership Forum in 2008. Her outstanding academic merits and communal involvement have

laid a solid foundation of individual integrity and dedication: Both characteristics of a qualified leader. I am honored to represent such a promising young woman.

Created in 1956, the People to People Program is an educational travel program dedicated to fostering leadership potential in youth worldwide. People to People has helped more than 200,000 students and professionals develop their leadership skills based upon Dwight D. Eisenhower's belief that "people can make a difference where governments cannot." This unique interaction and exposure will enable Ms. Krista Barthel to gain a greater understanding and insider's perspective of Washington, DC.

Madam Speaker, it is my distinct pleasure to acknowledge one of Colorado's own. Please join me in congratulating Ms. Krista Barthel and wishing her the best in her future endeavors.

IN HONOR OF THE CONTRIBUTIONS  
OF BRIGADIER GENERAL  
MICHAEL S. LINNINGTON

**HON. SANFORD D. BISHOP, JR.**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. BISHOP of Georgia. Madam Speaker, I rise today to honor Brigadier General Michael S. Linnington originally of Cape May, New Jersey. BG Linnington, who has served as the Assistant Commandant and Deputy Commanding General for the U.S. Infantry School at Fort Benning, Georgia, will soon leave for a new post.

BG Linnington is a graduate of the United States Military Academy. After graduation in 1980, he was commissioned as a Lieutenant in the Infantry. His early assignments included duties as a Platoon Leader, Staff Officer, Aide-de-Camp, and Company Commander at Fort Ord, Fort Riley, and the Berlin Brigade in the divided city of West Berlin. Following successive Company Commands, he attended graduate school at Rensselaer Polytechnic Institute in Troy, New York, and served 3 years as an Instructor in the Department of Math Sciences at the U.S. Military Academy, West Point, New York.

After Command and General Staff College in 1994, BG Linnington served in the 101st Airborne Division (AASLT) at Fort Campbell, and was selected to command 1st Battalion, 503rd Infantry (AASLT) in the Republic of Korea, where he served from 1997–1999. Following command, he served as the 2nd ID G3, from 1999–2000.

In June 2000, BG Linnington returned to the U.S., attending the National War College with a follow-on assignment as Special Assistant to the Army Chief of Staff. In May 2002, he assumed command of the 3rd Brigade, 101st Airborne Division (AASLT) in Kandahar, Afghanistan during Operation Enduring Freedom.

From June 2002 through June 2004, BG Linnington commanded the 3d Brigade, 101st Airborne Division, both in Operation Enduring Freedom and Operation Iraqi Freedom. He departed command for assignment to the Joint

Staff, where he was assigned from June 2004 until July 2006. In July 2006, COL Linnington was assigned as the Assistant Commandant/Deputy Commanding General of the U.S. Army Infantry School/Center at Fort Benning, where he serves today.

In addition to his numerous military accomplishments, BG Linnington is a devoted husband and proud father of 2 children, Tracy, a senior in college, and Michael, a First Lieutenant assigned to Fort Bragg, North Carolina.

I am truly honored to be able to call BG Linnington a constituent. Though I wish Fort Benning and the Second District could continue to benefit from his talents for a while longer, I know he is needed and indeed will be of greater service in his new role. I wish him well in his new position. May his commitment to this country continue to bless our Nation.

TRIBUTE TO DR. THERMAN E.  
EVANS

**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TOWNS. Madam Speaker, I rise today to honor Dr. Therman E. Evans. Internationally recognized as "Mr. Inspiration", Dr. Evans is a rare combination of accomplished physician, ordained pastor, radio personality, academician, and business innovator. His management consultancy firm, Whole Life Associates Inc., has revolutionized health awareness in boardrooms and workplaces across America.

Dr. Evans began his medical studies at Howard University, earning his B.S. in 1966 and his M.D. credentials in 1971. From there he joined the staff of the Health Manpower Development Corporation as a physician, designing programs to expand healthcare access to disadvantaged minorities in the Washington, DC region. Throughout his career, Dr. Evans has always promoted health education and wellbeing through bold, pedagogical methods and initiatives, including a \$1 million, 15,000-square-foot, state-of-the-art fitness facility managed by CIGNA.

Today, Dr. Evans serves as the Chairman and CEO of Whole Life Associates Inc., a fount of creative solutions to promote America's health. The center directs a wide variety of educational programs ranging from public lectures to training seminars to consultancy services.

Perhaps Dr. Evans is most well-known for his riveting and inspirational lectures. He is the pastor of the Morning Star Community Christian Center, Inc. of Linden, NJ, a non-denominational parish where more than 800 active members are inspired weekly by sermons promoting physical and spiritual health, protecting the environment, and building enduring human relationships. He also hosts "Lifeline", a weekly radio show on WHAT in Philadelphia.

Dr. Evans is the recipient of numerous awards and honors, including three honorary doctorate degrees from Rust College in Mississippi, Bethune Cookman College in Florida, and Meharry Medical College in Tennessee. He also received the Distinguished Service Award as the Outstanding Alumnus of the

Year in 2003 from Howard University's College of Medicine. In addition, Dr. Evans has graced countless publications with articles on a whole range of medical issues.

Madam Speaker, I would like to recognize Dr. Therman E. Evans as a paradigm of community service and dedication.

Madam Speaker, I urge my colleagues to join me in paying tribute to a man who raises the level of health awareness and healthy living for all Americans.

TRIBUTE TO THE GLADSTONE  
MAJOR GIRLS ALL-STARS SOFT-  
BALL TEAM

**HON. BART STUPAK**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. STUPAK. Madam Speaker, I rise to honor a group of young women from my district. The Gladstone Major Girls All-Stars softball team placed third in this year's Little League World Series and, in doing so, brought great pride to Gladstone and to all of Michigan's Upper Peninsula, U.P.

The Gladstone Major Girls softball team went undefeated in the 2007 regular season, before battling their way to be Michigan state champions. After winning the Michigan State championship, the team won the Central League Championship by defeating Poland, Ohio during the Central Regional Championship.

The Gladstone team's demeanor following its win against Poland's team demonstrated the Gladstone girls' dignity and sportsmanship. After winning the game, the Gladstone team began to take a victory lap around the outfield. As they approached the right field, where the Ohio team was gathered with their coaches, the Gladstone team pulled their seated opponents to their feet to participate in their victory lap. While the young women from Gladstone were excited to celebrate their victory, they also made a point of ensuring that their opponents could join in the celebratory run around the outfield.

After clinching their victory in Ohio, the Gladstone Major girls drove from Michigan to St. Louis, where they boarded a plane to fly to Portland, OR. In Portland, they represented the Central Region in the Little League World Series of Softball at Alpenrose Stadium.

The team enjoyed a bye in their first round of the World Series, and for their second game took on the team from Ramstein U.S. Air Force Base in Germany. The Gladstone team continued to exhibit the skill and determination they showed throughout the regular season, winning the game 15–0.

While Gladstone continued to play valiantly, they would lose 2–0 to their next opponent, from Morristown, TN, ending Gladstone's chances to be world champions. Nonetheless, the Gladstone team can take heart that their loss was to a formidable opponent: Morristown would eventually go on to win the Little League World Series of Softball.

Despite their loss to Morristown, the Gladstone All-Stars' World Series was not quite over. In fact, the team would continue playing

well. Ultimately, with a 5–2 victory over Waterford, CT, the Gladstone All-Stars secured their position as the number three softball team in the world.

Throughout their visit to Portland, OR, and their participation in the Softball Little League World Series, Gladstone's team conducted themselves with dignity and class and continued to exhibit fine sportsmanship.

When they returned last month to Gladstone, they were greeted in triumphant fashion by approximately 300 fans from Gladstone and the surrounding area. Gladstone area residents came together to show these returning young heroes the deep support the team enjoyed in the community.

Madam Speaker, in small town America, local sports are often the soul of a community. The Gladstone Major Girls' All-Stars made all of Gladstone, indeed all Michigan's U.P., proud with their efforts this season and I congratulate each of them: Alison Austin, Nicole Barteld, Jammie Botruff, Neena Brockway, Ashley Hough, Averi Kanyuh, Jordan Kowalski, Heather Sanderson, Jordan Schwartz, Nicole Sharon, and Shannon Wolf. I also congratulate the team's coaches, Andy Schwartz and John Nevala.

Madam Speaker, as the citizens of the Gladstone area celebrate these young women's achievement, I would ask that you and the entire U.S. House of Representatives join me in congratulating these young women on their winning record, their participation in the Little League World Series of Softball and, most of all, the sportsmanship and dignified demeanor they displayed in representing Gladstone and the Upper Peninsula of Michigan.

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TRIBUTE TO JENNIFER DUNN

**HON. SUE WILKINS MYRICK**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mrs. MYRICK. Madam Speaker, I rise today to honor the late Jennifer Dunn. Jennifer was a role model for those of us who were fortunate to serve in Congress with her. She blazed many paths in politics for other women to follow.

Jennifer always gave of herself and was willing to reach out and help wherever it was needed.

I am so thankful she was able to enjoy a happy marriage to Keith and spend time with her family these last few years. Our hearts go out to them in their loss. Please keep the family in your prayers.

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PAYING TRIBUTE TO VIDA LIN

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Vida Chan Lin for her tireless efforts on behalf of the Las Vegas community.

Vida Chan Lin has been an outstanding member of the Asian Community in Nevada

for more than 10 years. She currently serves as the vice-president for both the Las Vegas Asian Chamber of Commerce and the Las Vegas Organization of Chinese Americans. In addition to these prestigious roles Vida also has the honor of being a founding member of the Nevada Asian American/Pacific Islander Leadership Council, and in 2002 she worked on the fundraising committee of the Japanese American Citizens League national convention. She has also served on the Clark County Business Development Advisory Council, and was a member of the Clark County Library District Asian Pacific American Heritage Month Advisory Committee.

Vida's positive attitude and passion for service in the Asian American community has made her a well respected leader and role model for younger generations. Members of her chapter of the Organization of Chinese Americans have characterized her as the "Queen Bee" of their growing family and state that without her, they would not be where they are today. Vida's efforts and accomplishments provide an atmosphere for others to learn and benefit from her exceptional leadership.

Madam Speaker, I am proud to honor Vida Chan Lin. I would like to personally thank her for her dedicated service to our community, as well as for her support of the Asian Pacific Islander community in Las Vegas.

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CONGRATULATING MS. SAMANTHA BEDINGER

**HON. THOMAS G. TANCREDO**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TANCREDO. Madam Speaker, I rise today to pay tribute to one of my constituents Ms. Samantha Bedinger of Golden, Colorado, who will attend a People to People World Leadership Forum in 2008. Her outstanding academic merits and communal involvement have laid a solid foundation of individual integrity and dedication: Both characteristics of a qualified leader. I am honored to represent such a promising young woman.

Created in 1956, the People to People Program is an educational travel program dedicated to fostering leadership potential in youth worldwide. People to People has helped more than 200,000 students and professionals develop their leadership skills based upon Dwight D. Eisenhower's belief that "people can make a difference where governments cannot." This unique interaction and exposure will enable Ms. Samantha Bedinger to gain a greater understanding and insider's perspective of Washington, DC.

Madam Speaker, it is my distinct pleasure to acknowledge one of Colorado's own. Please join me in congratulating Ms. Samantha Bedinger and wishing her the best in her future endeavors.

COMMENDING MS. MARTI THOMAS DONEGHY ON SIX YEARS OF SERVICE

**HON. JULIA CARSON**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. CARSON. Madam Speaker, today I recognize the laudable contributions of my Legislative Director, Ms. Marti Thomas Doneghy. After nearly 6 years on my staff, and 18 years of government service, Marti will be leaving to add her energy and abilities to bolster the AARP headquarters here in Washington.

Marti joined my staff after 7 years in the Department of Energy, where she was a leader of renewable energy programs, advancing not only a responsible energy policy but also increasing the government's partnership with the energy industry and minority-owned businesses. She also worked closely with the Department of State to bring energy initiatives to communities in Africa, an important part of advancing America's image abroad.

Her knowledge of the energy issues facing this country was of great personal help to me, as renewable energy has become a leading issue of our time. Her leadership as Legislative Director was invaluable, as she worked effectively not only within my staff, but with many staffers across the Hill. Marti's acumen as a staffer came from her earlier experience on the Hill as press secretary for the Honorable Glen Browder, and from her first day in my office, she capably called upon all of her experiences to become a leader in every sense of the word.

Madam Speaker, Ms. Marti Thomas Doneghy has been an invaluable asset to both me and to this House. While I am sad to see her leave, I know that she will carry her knowledge and leadership skills throughout her career, wherever it may lead her.

Marti, I wish you all the best in your pursuits, and I thank you deeply for your many years of service.

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IN HONOR OF ROBERT S. "BOB" BONEY

**HON. SANFORD D. BISHOP, JR.**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. BISHOP of Georgia. Madam Speaker, I rise today to honor a great man, Mayor Bob Boney of Leesburg, Georgia. I am proud to be able to call Mr. Boney a friend and a constituent of the Second Congressional District of Georgia. He has dedicated most of his life to his community, and the value of his service extends far beyond the meaning contained within his current title.

For the past 17 years, Bob has served Leesburg as Mayor. However, his previous experience in business and public service made him well-equipped for the job. He served in the Marine Corps in World War II, served the state as a revenue agent from 1956 to 1966 and was a state prison warden of Lee Correctional Institute from 1966 to 1986. He retired

from the latter position with the distinguished honor of having become the longest-serving warden in the State of Georgia.

However, retirement from his job within the prison system did not slow Bob down. Four years following his retirement he launched his first mayoral campaign and won. He also never wavered in his commitment to the Leesburg Shrine Club, the Peace Officers Association of Georgia, or the many other political and public service organizations in the state.

In addition to being a great leader, Bob is a devoted husband, father, grandfather, and a member and past Layleader of Leesburg United Methodist Church.

Madam Speaker, people like Bob make my job easy, and it is my privilege to honor this man today for his dedication to Leesburg, to its citizens, to the Second Congressional District, and to the betterment of his state and Nation.

IN HONOR OF THE 35TH ANNIVERSARY OF THE GEVA THEATER IN ROCHESTER, NY

**HON. LOUISE McINTOSH SLAUGHTER**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. SLAUGHTER. Madam Speaker, I rise today to celebrate one of my district's true treasures: The Geva Theater. For the past 35 years, the Geva Theater has been providing world-class theatrical performances to the Rochester area, as well as arts-related workshops and educational programs. From its humble beginnings of lunch-time performances in the Rochester Business Institute building, to its current two-stage home in the renovated Naval Armory, the Geva Theater has maintained a stellar reputation for creative and artistic excellence.

The Geva Theater was established in 1972 by William Sheldon and Cynthia Mason Sheldon. The theater was housed in the Rochester Business Institute. Their first performances were a series of lunch-time plays in the fall of 1973. In 1982, Geva found a permanent home when the theater purchased and renovated Rochester's historic Naval Armory. Today, the Geva Theater Center is the home to the Elaine P. Wilson Mainstage, which produces seven shows each season and holds 552 patrons, and the Ron and Donna Fielding Nextstage, which houses a two-show season as well as Geva's other educational and interactive programs.

Theaters like Geva are increasingly important in light of studies that show the positive economic impact of arts in the community. "Arts and Economic Prosperity III", a study recently released by Americans for the Arts, found that the nonprofit arts and culture industry in the U.S. generates \$166.2 billion in economic activity every year. The arts industry creates quality jobs, generates billions in household income, and in local, state and Federal tax revenues.

Furthermore, studies like Critical Links: Learning in the Arts and Student Academic and Social Development have proved that arts education increases students' cognitive devel-

opment, motivates and inspires discipline, enhances confidence and inventiveness, and hones communication and problem-solving skills.

There is no greater example of the benefits of arts organizations for local communities than the Geva Theater, which draws over 174,000 patrons annually—more than 16,000 of whom are students. The Big Theater for Little People program allows thousands of students to experience original live professional theater. For each of these performances, Geva also provides workshops for teachers and accompanying study guides to enhance the learning experience. Artists also engage in question and answer sessions with students and are available to travel to schools to continue the dialogue. This type of interactive program has helped provide Rochester-area students with unique and well-rounded arts education experience.

Through its wide variety of educational, outreach and literary programs, including Big Theater for Little People, the Geva Theater truly accomplishes its goals of enriching and deepening the theater-going experience for its audience; providing access and affordable theater to the Rochester community; developing new plays and playwrights; and nurturing the audiences and artists of the next generation. And by recruiting talented actors, directors, designers, and writers at the forefront of American performing arts from all across the country, Geva ensures that it provides its audience with the highest quality performance.

However, given all of the contributions that the Geva Theater has given the Rochester community, perhaps nothing is more impressive than the atmosphere and energy that characterize each show that graces their historic building. From meeting friends at the Geva Café, to the personable confines of the theaters themselves, it is an experience that has thrilled a generation. As Geva moves in to their next 35 years, it warms my heart to know that more generations will be privileged to enjoy the same.

EXPRESSING THANKS TO THE NAVAL MOBILE CONSTRUCTION BATTALION 18

**HON. DORIS O. MATSUI**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. MATSUI. Madam Speaker, I rise today to offer my welcome home greetings to the men and women of Naval Mobile Construction Battalion 18 as they return from their deployment to Iraq in support of Operation Iraqi Freedom and Operation Enduring Freedom. On Saturday, these sailors and their families will gather at Sacramento's Naval Operational Support Center for a homecoming celebration and I ask all my colleagues to join me in honoring their service.

Naval Mobile Construction Battalion 18, often called NMCB 18, is made up of 14 detachments of naval reserve units from across the northwestern United States. For NMCB 18's nearly 500 members, their 9-month tour in Iraq meant time away from their families

and loved ones, often at great personal sacrifice.

The battalion's motto, "We are Strong, Mighty and True; Genuine, Solid and Able to Do" summed up their mission while in Iraq. Their assignment was to build the necessary infrastructure to support forward based Marines in the Al Anbar Province. This included building hundreds of South West Asian huts to shelter over 3,500 Marines, laying 5,000 cubic yards of concrete and hauling over 33,000 cubic yards of material.

Among many things, their combined efforts helped establish nineteen combat outposts, construct eleven culvert crossings and complete 4 water wells. Across Iraq's Al Anbar Province these Seabees have installed wooden floors in Marines' tents, added air conditioning units and installed shower and bathroom trailers. Their work has made life a little bit easier for the Marines on the front lines. Each time the dedicated sailors of NMCB 18 were asked to complete a project, it was likely to be completed under the scheduled time and without a safety incident. In fact, NMCB 18 had the lowest number of safety incidents of any of the previous 6 battalions that preceded them.

Unfortunately, the realities of war hit home to the sailors of NMCB 18 on October 25, 2006 when they lost one of their own. Petty Officer 2nd Class Chuck Komppa of Belgrade, Montana died from enemy action in Al Anbar Province. Komppa was traveling between cities in order to assess the living conditions of our Marines when his convoy came under attack. I ask that all of my colleagues extend their heartfelt sympathies and sincere gratitude to his wife Delisa and their 2 children.

In a true feat of the determination, teamwork and ingenuity that characterized their time in Iraq, the sailors of NMCB 18 built a Morale, Welfare, and Recreation hut in less than 24 hours for the service men and women at Al Asad Air Base. This facility now serves as a place for rest and relaxation and allows servicemembers to call home in the privacy they deserve. Appropriately, the MWR hut was dedicated in the memory of Petty Officer Komppa.

These sailors did their job away from the safety of the more protected parts of Iraq and by all accounts their mission was a success. In reviewing his battalion's time in Iraq NMCB Commander Dan Gould said he had nothing but "seam-bursting pride" for his sailors.

Madam Speaker, all of these sailors left their families and loved ones and placed their lives on the line for others. We owe these true citizen soldiers our thanks and gratitude. It is an honor for me to represent such fine men and women in Congress. Once again, I urge my colleagues to join me in thanking them for their service. Welcome home.

PAYING TRIBUTE TO DIANE WHITAKER

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Diane Whitaker for greatly enriching

the community of Southern Nevada by serving as an exemplary role model and business-woman.

A resident of Las Vegas since 1976, Diane personifies the value of hard work. Coming from humble beginnings as a stay at home mother struggling to support her 5 children with her disabled husband, Diane re-entered the work force as a part time typist at the Ensign Federal Credit Union. Her determination and strong work ethic soon propelled her into a full time position at the company. Her ambition and talent was recognized and she worked her way up the corporate ladder as a teller, bookkeeper, marketing manager, human resource manager, and chief operations officer to eventually become the CEO of Ensign Federal Credit Union in 1998, a position which she has held ever since.

Diane's accomplishments as a professional are bolstered by her contributions to the Las Vegas community. She serves as a member of the local Boy Scouts of America Roundtable, and has sponsored local music festivals through Ensign Federal Credit Union.

Diane's ability to overcome the obstacles women face in the workplace while rising to the position of CEO, along with her community efforts and commitment to her family, make her an example of the realization of the American dream, coming from humble beginnings to achieve great things.

Madam Speaker, I am proud to honor Diane Whitaker. Her contributions to our rapidly growing economy will continue to benefit our community. I wish her continued success in her career and future.

CONGRATULATING MR. JOSHUA  
BORGS MILLER

**HON. THOMAS G. TANCREDO**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TANCREDO. Madam Speaker, I rise today to pay tribute to one of my constituents Mr. Joshua Borgsmiller of Elizabeth, Colorado, who will attend a People to People World Leadership Forum in 2008. His outstanding academic merits and communal involvement have laid a solid foundation of individual integrity and dedication: Both characteristics of a qualified leader. I am honored to represent such a promising young man.

Created in 1956, the People to People Program is an educational travel program dedicated to fostering leadership potential in youth worldwide. People to People has helped more than 200,000 students and professionals develop their leadership skills based upon Dwight D. Eisenhower's belief that "people can make a difference where governments cannot." This unique interaction and exposure will enable Mr. Borgsmiller to gain a greater understanding and insider's perspective of Washington, DC.

Madam Speaker, it is my distinct pleasure to acknowledge one of Colorado's own. Please join me in congratulating Mr. Borgsmiller and wishing him the best in his future endeavors.

A SENIOR AMERICAN CEO GETS  
THE PRIORITIES RIGHT

**HON. BARNEY FRANK**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. FRANK of Massachusetts. Madam Speaker, David D'Allesandro was a very successful CEO of one of America's leading financial institutions, the John Hancock Company. Mr. D'Allesandro consistently demonstrated during his tenure as the leader of this important corporation that social responsibility and successful activity in the private sector are fully compatible. In the Boston Globe on September 3rd, he published an article that exemplifies the thoughtful and constructive approach he brought.

Madam Speaker, I believe that the most important thing we can do domestically is to demonstrate that understanding and support of a prosperous private sector is not only consistent with support for a vigorous and well funded public sector, but in fact benefits from such an approach. As he says, "If we are going to be globally competitive and continue to attain record profits in this ever-evolving competitive globalization, that same corporate America has to 'cough up' and take more financial responsibility for our greatest asset: Our children and their education."

Noting the great wealth that is being created by pools of private capital America, he asks pointedly, "If there is that much money running around, why does the National Education Association report that we are facing a potential nationwide teacher shortage with more than a million teachers retiring in the near future and the need for more than 2 million teachers in the next decade? . . . Among the reasons for this turnover is inadequate pay compared to other professions with the same training requirements."

Madam Speaker, David D'Allesandro is asserting a point that other corporate leaders must understand in their own interests and in the interests of a more equitable society. I ask that this very thoughtful article be printed here because it makes such an important contribution to our national debate.

[From the Boston Globe, Sept. 3, 2007]

(By David D'Allesandro)

**ECONOMY THRIVES, BUT SCHOOLS GO BEGGING**

Starting tomorrow, traffic in and around every major city including Boston will once again be congested due mainly to two seasonal phenomena: school buses packed with children and cars of executives back from vacationing through the lazy days of August.

But something is different this year. Very different. The children are returning to many public school systems that are strapped for cash, and the executives are returning to businesses that are overflowing with cash.

As a capitalist, I believe in free markets, reasonable tax rates, competition, high compensation for performance and I am all for businesses being incredibly successful. But there is something disturbing—really disturbing—that while Treasury Secretary Henry Paulson recently said, "This is far and away the strongest global economy I've seen in my business lifetime," our public school systems are suffering beyond comprehension.

Business, particularly large corporations and private equity funds, will spend billions each year on reinvestment in products, technology, distribution, advertising, and an endless array of tools. Yet, they are not directly assessed to subsidize their overwhelming reliance on our education system to feed them high quality, educated adults who will fuel their growth.

Their counterargument is that part of their personal and business taxes find their way back to schools. And, or course they will quickly point out "this or that" voluntary corporate public education initiative. But the growing disparity between their growth and schools' budget problems seems particularly and fundamentally wrong.

Let us consider just a few indicators: Despite some recent credit market issues, the Dow Jones Industrial Average hit record levels over 13,000 this year. And even touched 14,000 in contrast to bottoming at less than 7,300 just five years ago. Record profits the last few years have been a big driver.

Goldman Sachs recently stated in US News and World Report: "If we and the consensus are correct, then the period 2003-2008 will have been one of the most powerful periods of economic growth globally since accurate data has been collectible for much of the world."

Armed with hundreds of billions of dollars, private equity firms have been dominating the acquisition landscape. They have scooped up thousands of companies including many high profile ones like Hertz, Toys R Us, Neiman Marcus, Metro Goldwyn Mayer to name a few. Their capital, combined with considerable tax breaks, have created enormous wealth for these private firms.

So, if there is that much money running around, why does the National Education Association report that we are facing a potential nationwide teacher shortage with more than a million teachers retiring in the near future and the need for more than 2 million teachers in the next decade? As alarming as that is, the NEA says 50 percent of new teachers leave within five years. Among the reasons for this turnover is inadequate pay compared to other professions with the same training requirements.

Why, according to a 2007 Boston Globe examination of property tax rates in 298 Massachusetts cities and towns, has the average homeowner's tax bill gone up 49 percent since 2000?

Why are so many communities being forced to consider overrides to improve school buildings, provide basic services, and maintain after-school and sports activities? When towns like Stoneham are almost forced to eliminate all competitive sports activities, there is something terribly wrong.

While the politicians debate options from "cheeseburger taxes," increased highway tolls, casinos, and Governor Patrick's new bond debt proposals, both the federal and state governments need to rethink who are the true benefactors of our education system. In all fairness, if businesses are being properly assessed for these windfalls, then more current tax dollars should find their way to education. If not, then the government should step up and fix it.

Naturally, corporate America will say that the problem is inefficient school systems. And while that may very well be correct, most corporations are not particularly efficient either. This is primarily a diversionary tactic to shift focus away from the corporate coffers.

Corporate executives will also contend that reinvesting large profit sums in public

education would not be in the direct interests of their investors. Well, they would be wrong. A highly educated American work force ready to compete with the emerging economies of countries like India and China is very much in the interests of shareholders.

If we are going to be globally competitive and continue to attain record profits in this ever-evolving competitive globalization, that same corporate America has to "cough up" and take more financial responsibility for our greatest asset: our children and their education.

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#### PERSONAL EXPLANATION

### HON. HEATHER WILSON

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. WILSON of New Mexico. Madam Speaker, due to an illness I was unable to vote on Tuesday, September 4, 2007 and Wednesday, September 5, 2007.

Had I been present, I would have voted "yea" on rollcall votes 847, 848, 849, 850, 851, 852, and 853.

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#### PAYING TRIBUTE TO SHALIMAR CABRERA

### HON. JON C. PORTER

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Shalimar Cabrera for her tireless efforts on behalf of the homeless veterans in the Las Vegas community.

Shalimar is a native of the Philippines who immigrated to Las Vegas at the age of 13 months. Raised in Las Vegas, Shalimar began her active role in community service while attending Bishop Gorman High School and continued through her college years. She volunteered with groups such as the North Las Vegas Housing Authority's Casa Rosa Youth Program, Shade Tree, Ronald McDonald House, Clinic on Wheels, and assisting on the Sunrise Hospital pediatric floor.

Inspired by the emotional rewards of community service, Shalimar co-founded a service group at the University of Nevada, Las Vegas while working on a degree in biology. The group gave students the resources to become active in their community through various service projects and volunteer opportunities.

As a devoted advocate of community-based work, Shalimar continued to follow her passion by becoming an Outreach Specialist for the United States Veterans Initiative in Las Vegas (U.S. VETS—LAS VEGAS). Since 2003 she has worked closely with homeless veterans, addressing their needs and providing assistance and inspiration to help them abandon life on the streets. Her eagerness to go above and beyond in her service to veterans was recognized and she soon became the Las Vegas AmeriCorps Program Director for the U.S. VETS program.

Motivated by her experience working with the U.S. VETS, Shalimar applied to the Masters Program in Social Work at UNLV, which

she began in 2003. In 2006 Shalimar earned her Master's in Social Work Administration and was promptly promoted to National AmeriCorps Director for the U.S. VETS program. Shalimar now oversees 10 U.S. VETS AmeriCorps programs across the country which serve more than 10,000 homeless veterans each year.

Shalimar's lifelong commitment to community service endears her to the people of Las Vegas and serves as an inspiration to us all. Madam Speaker, I am proud to honor Shalimar Cabrera. On behalf of U.S. veterans, I would like to personally thank her for work serving those who have served the United States. I wish her continued success as she helps out those who need it most.

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#### CONGRATULATING MR. CHASE BRASHER

### HON. THOMAS G. TANCREDO

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TANCREDO. Madam Speaker, I rise today to pay tribute to one of my constituents Mr. Chase Brasher of Littleton, Colorado, who will attend a People to People World Leadership Forum in 2008. His outstanding academic merits and communal involvement have laid a solid foundation of individual integrity and dedication: Both characteristics of a qualified leader. I am honored to represent such a promising young man.

Created in 1956, the People to People Program is an educational travel program dedicated to fostering leadership potential in youth worldwide. People to People has helped more than 200,000 students and professionals develop their leadership skills based upon Dwight D. Eisenhower's belief that "people can make a difference where governments cannot." This unique interaction and exposure will enable Mr. Brasher to gain a greater understanding and insider's perspective of Washington, DC.

Madam Speaker, it is my distinct pleasure to acknowledge one of Colorado's own. Please join me in congratulating Mr. Brasher and wishing him the best in his future endeavors.

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#### REGARDING H.R. 1636

### HON. ALCEE L. HASTINGS

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. HASTINGS of Florida. Madam Speaker, I rise today in support of H.R. 1636, the United States-Poland Parliamentary Youth Exchange Program.

As Chairman of the Commission on Security and Cooperation in Europe, U.S. Helsinki Commission, I can attest to the values of such a cultural exchange. Since the end of the Cold War, the Republic of Poland has steadily grown into a close friend and ally, and, through its active participation in the OSCE, NATO, and the EU, has shown a commitment to many of our democratic values and ideals.

By sending high school students to Poland for an entire year, this program will encourage international involvement at a young age and serve to strengthen the relations between our countries.

I have seen the growth that such exchange fosters and the diplomacy it promotes during my time as an annual host to Australian interns through the UNI-Capitol Washington Internship Program. Moreover, I currently have an intern in my office from London and previously have hosted young people from Germany, Finland, Denmark, and Estonia, among others. By hosting foreign students in a similar program, the United States and Poland can enhance bilateral relations, improve international commerce, encourage global consciousness, and give our young people a sense of global citizenship.

I believe the United States-Poland Youth Exchange Program will provide a unique and important bridge between our countries, especially in the arena of promoting people to people relationships that are just as key if not more so than our military and economic relationships.

I urge my colleagues to fund the United States-Poland Youth Exchange Program by supporting H.R. 1636.

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#### HONORING MANATEE COUNTY CHAMBER OF COMMERCE

### HON. VERN BUCHANAN

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. BUCHANAN. Madam Speaker, I rise today to congratulate the Manatee County Chamber of Commerce for winning the American Chamber of Commerce Executive's, ACCE, 2007 Chamber of the Year Award, the nation's only award recognizing the expanding role chambers play in strengthening area businesses and their community.

By winning this award, the Manatee chamber has demonstrated its organizational strength and success in community leadership by being the best in the nation in its category for financial and membership growth as well as making a significant impact on important community issues, including economic development, education, transportation, healthcare, and cultural activities.

The Manatee chamber was also named the 2007 Florida Chamber of the Year by the Florida Association of Chamber Professionals for the third time—making it the only chamber to have won this prestigious award more than twice.

These awards are a tribute to the knowledge, leadership skills, and management effectiveness of chamber President Bob Bartz and to the quality of the work done by the organization's staff and the spirit and involvement of its volunteers, including the chamber's officers and Board of Directors.

I congratulate the Manatee Chamber of Commerce and its members for these impressive awards. I recognize their many accomplishments, and I appreciate their successful efforts to help businesses succeed and enhance the lives of Manatee County residents.

## PERSONAL EXPLANATION

**HON. CHARLES W. "CHIP" PICKERING**

OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PICKERING. Madam Speaker, on roll-call vote 806 to strike section 726 from the bill relating to the importation of prescription drugs, I voted "no". I intended to vote "aye". My vote would not have changed the result, but I want this RECORD to reflect my intention.

## TRIBUTE TO DENNIS KENNEDY

**HON. ZOE LOFGREN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. ZOE LOFGREN of California. Madam Speaker, we rise to honor Dennis Kennedy upon his retirement as the Mayor of the City of Morgan Hill. The City of Morgan Hill is located in southern Santa Clara Valley, approximately 12 miles south of San Jose.

Mr. Kennedy has the distinction of being the City's first widely elected Mayor of Morgan Hill and also the longest serving Mayor overall, at an impressive 4 terms. By many accounts, Mr. Kennedy would have overwhelmingly won a fifth term had he not chosen to retire.

The community's decision to elect Mr. Kennedy as its first mayor was most likely based on his firm commitment to public service demonstrated through his roles as a member of the City of Morgan Hill's General Plan Task Force, Planning Commission, and his participation on the Urban Limit Line Study Commission.

In addition, Mr. Kennedy was very active in the City's Visioning Process and as a result was heavily involved in the process of constructing a new Aquatics Center, Community & Cultural Center, Centennial Recreation Center and the establishment of the local Community Health Foundation and, most recently, a County Library.

Mr. Kennedy has deep-seated roots within the community of Santa Clara County. He is a graduate of Bellarmine College Preparatory School and Santa Clara University, where he received his engineering degree.

On behalf of the constituents we represent in the City of Morgan Hill, we thank Mr. Kennedy for his commitment to public service that has lasted over 25 years.

## PERSONAL EXPLANATION

**HON. STEPHANIE HERSETH SANDLIN**

OF SOUTH DAKOTA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. HERSETH SANDLIN. Madam Speaker, I regret that I was unable to participate in three votes on the floor of the House of Representatives on the afternoon of September 5, 2007. I was absent in order to be present for the return to the United States Senate of my friend and colleague from South Dakota, Sen-

ator TIM JOHNSON, who has been recovering from an incapacitating brain injury.

As noted, I was not present for three votes:

The first vote was H. Res. 629, extending the condolences and sympathy of the House of Representatives to the Government and the people of Greece for the grave loss of life and vast destruction caused by the devastating fires raging through Greece since June 2007. Had I been present, I would have voted "yea" on that question.

The second vote was H. Res. 508, recognizing the strong security alliance between the Government of Japan and the United States and expressing appreciation to Japan for its role in enhancing stability in the Asia-Pacific region and its efforts in the global war against terrorism. Had I been present, I would have voted "yea" on that question.

The third vote was H. Res. 544, expressing the sympathy and pledging the support of the House of Representatives and the people of the United States for the victims of the devastating thunderstorms that caused severe flooding in 20 counties in eastern Kansas beginning on June 26, 2007. Had I been present, I would have voted "yea" on that question.

PAYING TRIBUTE TO NICHOLAS  
CAPTAIN**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Nicholas Captain, a veteran of World War II, for his exemplary service in defense of freedom and award him with the Jubilee of Liberty Medal.

On June 6, 1944 the United States and its allies embarked on the largest air, land, and sea invasion ever undertaken. This massive effort included 5,000 ships, 10,000 airplanes, and over 150,000 American, British, Canadian, Free French, and Polish Troops. During the 50th anniversary of this historic event, the French Government awarded the Jubilee of Liberty Medal to American servicemen for their participation in the Battle of Normandy.

Nicholas served in the United States Army, 148th Ordnance Motor Vehicle Armament Company in Normandy, Northern France and in Rhineland. For his heroism and valor, Nicholas received the European African-Middle Eastern Service Medal, Good Conduct Medal and Victory Medal.

Madam Speaker, I am proud to honor Nicholas Captain for his heroic service in the United States Military. His dedication to this country in the theater of war is truly exemplary. I commend the sacrifices he has made to protect our freedoms and I am pleased to have the opportunity to recognize his service. I applaud Nicholas Captain for his successes and I wish him the best in his future endeavors.

CONGRATULATING MR. JOSHUA  
BRESNICK**HON. THOMAS G. TANCREDO**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. TANCREDO. Madam Speaker, I rise today to pay tribute to one of my constituents Mr. Joshua Bresnick of Parker, Colorado, who will attend a People to People World Leadership Forum in 2008. His outstanding academic merits and communal involvement have laid a solid foundation of individual integrity and dedication: Both characteristics of a qualified leader. I am honored to represent such a promising young man.

Created in 1956, the People to People Program is an educational travel program dedicated to fostering leadership potential in youth worldwide. People to People has helped more than 200,000 students and professionals develop their leadership skills based upon Dwight D. Eisenhower's belief that "people can make a difference where governments cannot." This unique interaction and exposure will enable Mr. Bresnick to gain a greater understanding and insider's perspective of Washington, DC.

Madam Speaker, it is my distinct pleasure to acknowledge one of Colorado's own. Please join me in congratulating Mr. Bresnick and wishing him the best in his future endeavors.

RECOGNIZING THE 40TH ANNIVERSARY OF THE UNIVERSITY OF  
WEST FLORIDA**HON. JEFF MILLER**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. MILLER of Florida. Madam Speaker, it is a great honor for me to rise today to recognize the 40th anniversary of the University of West Florida.

The vision of the University is to distinguish itself as the best regional comprehensive university in America, and it has achieved that mission. Situated on 1,600 acres, UWF is the second largest main campus in the State of Florida University system and is now home to nearly ten thousand students.

UWF consists of 35 academic buildings, 21 student services facilities, 25 dormitories, 2 university village student apartment complexes and 20 plant support facilities.

The University's contributions to Northwest Florida have been numerous and extremely beneficial to understanding the area's past and helping it move into the future. The highly-regarded anthropology department has been involved in extensive archaeological research, including excavating the prehistoric archaeological site Bernath in Santa Rosa County. The department is also at the forefront of underwater archaeology, excavating shipwrecks from different centuries off the Gulf Coast.

The University's affiliations with other organizations such as the cutting-edge Institute for Human and Machine Cognition also help maintain UWF's presence as a leading institution for academic research. In addition, the Division of Criminal Justice and Legal Studies

has partnered with the Santa Rosa County Sheriff's Office to offer higher education opportunities for law enforcement officers.

Over 100,000 students have passed through the University of West Florida, and more continue to do so each academic year. The last 40 years have established UWF as a regional leader, involving the community in its research and learning. I know the next 40 years will see further expansion of UWF's place as an outstanding academic institution. Madam Speaker, on behalf of the United States Congress, I am proud to recognize the 40th anniversary of the University of West Florida.

RECOGNIZING 100 YEARS OF SERVICE BY THE INTERNATIONAL BROTHERHOOD OF ELECTRICAL WORKERS, LOCAL 595

**HON. JERRY McNERNEY**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. McNERNEY. Madam Speaker, I rise today to honor Local 595 of the International Brotherhood of Electrical Workers on the occasion of their 100th anniversary. IBEW was founded in 1891 and has become the largest union representing electrical workers in the United States and Canada. Local 595 was established by charter of the national IBEW on August 26, 1907, in Oakland, California. Today, Local 595 is headquartered in Dublin, California, in the district that I represent.

For the last 100 years, Local 595 has organized all of the electrical workers in Alameda County. The thousands of electrical workers, who have made up Local 595 throughout its history, have excelled in their trade while working at shipyards, motor shops, construction sites, and government facilities.

These men and women have electrified hundreds of thousands of homes, office buildings, manufacturing plants, and classrooms throughout the East Bay. Local 595 has consistently and dramatically improved the lives of its members and their families, thereby improving the communities in which they live. Local 595's apprenticeship programs have greatly improved the quality of electrical workers throughout the region, and this heightened expertise has helped to ensure Local 595 members have long careers with high wages, good pensions, and quality healthcare benefits.

Local 595 has reached out to help all working families in the East Bay through its active involvement in the Alameda County Building Trades Council and the Alameda County Central Labor Council. Local 595 has helped to build and grow communities throughout the East Bay by supporting numerous volunteer construction, scholarship, educational, and cancer research programs. For these reasons, and many others, I would like to commend IBEW Local 595 for 100 years of service to its members and to the community.

THE IRAQ REPORTS

**HON. MIKE PENCE**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PENCE. Madam Speaker, as America awaits word from our military and diplomatic leaders in Iraq early next week, it's apparent to me that many in Congress seem prepared to prejudge our progress and dismiss the report of Gen. David Petraeus even before he makes it.

Many, as was said on the House floor this morning, cite the recent GAO report as a basis for accepting retreat and defeat in Iraq. But as Fred Kagan, of the American Enterprise Institute, pointed out recently, "the mandate of the GAO report was not to evaluate progress broadly defined in Iraq; it was to determine whether the Iraqi Government had met eighteen benchmarks set by the U.S. Congress."

Kagan pointed out that the term "Anbar," actually appears only twice in the GAO report despite the extraordinary progress in the Anbar province where we have seen Sunni leadership come forward working with marines, working with the Al-Maliki government, and defeating Al Qaeda in Iraq.

The so-called "triangle of death" is so safe the President of the United States was able to land there and meet with Sunni and Shiite leaders earlier this week. It's imperative that we stand with our soldiers; wait and hear from our military and diplomatic leaders, and that we, for the purpose of freedom in Iraq, for the purpose of our national honor, we accept nothing short of victory in that nation.

TRIBUTE TO CHARLES T. HEINLEIN, UNITED STATES ARMY, PRIVATE FIRST CLASS

**HON. DAVE CAMP**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. CAMP of Michigan. Madam Speaker, our Nation is sustained by men and women who so willingly risk their lives to defend our liberty and our way of life. PFC Charles T. Heinlein was one such soldier, and he gave the last full measure in service to his country and to his fellow citizens.

Today, I want to recognize on the floor of the United States House of Representatives the life of Charles T. Heinlein. In saluting heroes like Charlie, we remember him with undying gratitude. And we resolve, though we cannot repay the debt we owe him or his family, to live our lives in such a way as to be worthy of their sacrifice.

Charlie joined the United States Army to become "a better person," but it is his heroism in battling back tyranny and terror halfway around the globe that has helped build a better America and a better world. His actions on the field of duty will forever stand as a reminder that America remains the land of the free and the home of the brave.

May God keep Charlie, may God watch and comfort his family, and may God continue to

grant this Nation the courage to defend life and liberty.

REMARKS ON THE ENERGY BILLS (H.R. 3221 AND H.R. 2776) CONSIDERED ON AUGUST 4, 2007

**HON. DONALD A. MANZULLO**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. MANZULLO. Madam Speaker, I rise today in opposition to H.R. 3221, New Direction for Energy Independence, National Security, and Consumer Protection Act, and H.R. 2776, Renewable Energy and Energy Conservation Tax Act. I am extremely saddened that these bills, which according to the Democrat Majority were meant to "achieve energy independence, strengthen national security, grow our economy and create jobs, lower energy prices, and begin to address global warming," will in fact result in less domestic natural gas and oil production, higher taxes that are passed to consumers, and wasteful spending on duplicative government programs.

The northern Illinois Congressional district I am honored to represent has a significant manufacturing base. There are over 2,500 industries in the 16th District of Illinois. Because of this, I devote a considerable amount of my time working on manufacturing issues. I am a member of the Council on Competitiveness, a co-chair of the Manufacturing Caucus, and Chairman of the Republican Policy Committee Task Force on Manufacturing. As previous Chairman of the House Committee on Small Business, I held countless hearings on competitiveness. I travel this country and overseas studying machine tools, manufacturing efficiencies, global supply chains, manufacturing financing, intellectual property rights protection, export controls, and other important issues. I've also lectured extensively on America's need to be globally competitive. However, the devastating effect of the rising cost of natural gas to America's manufacturers, especially chemical, plastics, and advanced composites producers, is dramatic. Composite, chemical, and plastic manufacturers are more dependent on affordable and stable natural gas prices because they use natural gas as a base "feed stock." Soaring natural gas prices have challenged their competitiveness. In 2004 alone, increases in natural gas prices forced the closure of scores of chemical companies and cost roughly 100,000 high-paying jobs.

In 2005, Congress passed an energy bill that resulted in an increase of an additional 18 percent capacity in domestic natural gas production. We are now contemplating legislation that will reduce incentives for domestic production and, if past is prologue, will likely lead to a decrease domestic output and an increase dependence on imports from foreign sources. According to the non-partisan Congressional Research Service (CRS), a similar tax on oil and natural gas producers lead to a decrease in domestic oil production by as much as 1.26 million barrels between 1980 and 1986 and may have led to roughly 13 percent more in imported natural gas and oil over the same time period.

We cannot afford to travel down this path again. The Department of Energy projects that the United States will use 28 percent more oil and 19 percent more natural gas in 2030 than was used in 2005. To meet this rising demand and wean ourselves from foreign oil and natural gas, we must reduce regulatory burdens, invest in additional refining capacity, allow environmentally sound exploration, and support the development of alternative fuels. Unfortunately, the energy bills under consideration today do none of these things.

Instead, H.R. 2776 targets this vital sector of our economy with a \$15.3 billion tax increase over 10 years. It also decreases the competitiveness of U.S. firms in global markets by adding a \$3.6 billion tax increase on international oil and gas production income. Finally, it terminates a Lower Manhattan development program that will allow New York to spend \$2 billion in federal income taxes that were withheld on New York City and State employees for any transportation infrastructure project they see fit. I'm not quite certain why this provision is found in an energy bill.

To make matters worse, H.R. 3221 spends \$18.7 billion over 5 years on many programs that have little or nothing to do with energy independence or reducing the rising cost of energy in America. H.R. 3221 contains extraneous provisions such as new antipoverty programs, a program that authorizes \$1 billion for clean energy and efficient technologies in other countries, the creation of a brand new agency, and, my personal favorite, a section that will allow individuals to sue the Federal Government for damages caused by global warming. Unfortunately, I may have just described some of the less harmful provisions found in this bill because they only waste taxpayer's money.

When the bill attempts to address domestic energy production, it does this by slowing the oil shale and tar sands commercial leasing program, abrogating contracts that will force an extra \$5.5 billion for gas and oil exploration in the Gulf of Mexico, and prohibiting access to 4.2 trillion cubic feet of natural gas found in the Roan Plateau in Colorado. These additional restrictions on domestic production will lead to a shortage of supply and drive the cost of energy up so that every home and every business will have to pay far more than they are currently paying now.

Between 1999 and 2003, the United States experienced nothing less than what many considered to be the demise of American manufacturing. Our manufacturing base is recovering significantly since those days due largely to increases in productivity. But manufacturers face new and severe threats to the viability of their businesses in the United States. They face unfair foreign competition from foreign countries that do not honor their trade agreements and unfairly manipulate their currency. They face rapidly rising costs of health care. They face the largest regulatory burdens in the world. They face staggering increases in their energy costs. Please do not provide another incentive to move U.S. manufacturing overseas by raising their energy bill.

I urge my colleagues to join the National Association of Manufacturers (NAM) by opposing H.R. 3221, New Direction for Energy Independence, National Security, and Consumer

Protection Act and H.R. 2776, Renewable Energy and Energy Conservation Tax Act, to show your support for America's manufacturers.

PAYING TRIBUTE TO JOSEPH  
TITUS

HON. JON C. PORTER

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

Thursday, September 6, 2007

Mr. PORTER. Madam Speaker, I rise today to honor the life of Joseph Crovatt Titus, a 20-year resident of Southern Nevada.

Joseph "Joe" Crovatt Titus was born December 5, 1930 in Thomasville, Georgia. He served several years in the U.S. Air Force, including time at Nellis Air Force Base in Las Vegas, Nevada. After settling in Trifton, Georgia he served as the director of the Tift County Building Department and ran a number of businesses. He came to the Las Vegas Valley in March of 1986 and became the director of the Department of Building and Safety for the city of Henderson, Nevada. Being a member of the International Conference of Building Officials, Joe helped to guide the enormous growth of Henderson. Known for his stories about the South and human nature, Joe himself enjoyed cooking and was zealous in his beliefs as well as generous with his possessions.

Madam Speaker, I am proud to honor Joseph Crovatt Titus. His dedication on behalf of the local community is admirable and I applaud his efforts.

CONGRATULATING MR. ZACHARY  
BUXO

HON. THOMAS G. TANCREDO

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Thursday, September 6, 2007

Mr. TANCREDO. Madam Speaker, I rise today to pay tribute to one of my constituents, Mr. Zachary Buxo of Littleton, CO, who will attend a People to People World Leadership Forum in 2008. His outstanding academic merits and communal involvement have laid a solid foundation of individual integrity and dedication: both characteristics of a qualified leader. I am honored to represent such a promising young man.

Created in 1956, the People to People Program is an educational travel program dedicated to fostering leadership potential in youth worldwide. People to People has helped more than 200,000 students and professionals develop their leadership skills based upon Dwight D. Eisenhower's belief that "people can make a difference where governments cannot." This unique interaction and exposure will enable Mr. Buxo to gain a greater understanding and insider's perspective of Washington, DC.

Madam Speaker, it is my distinct pleasure to acknowledge one of Colorado's own. Please join me in congratulating Mr. Buxo and wishing him the best in his future endeavors.

PERSONAL EXPLANATION

HON. RUBÉN HINOJOSA

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Thursday, September 6, 2007

Mr. HINOJOSA. Madam Speaker, I regret that I had an event in Texas that could not be rescheduled on Saturday, August 4, 2007. Had I been present, I would have voted "yes" on rollcall Nos. 825, 829, 832, 833, 835, 836, 837, and 846. In addition I would have voted "no" on rollcall Nos. 824, 827, 828, 830, 831, 834, 838, 839, 840, 841, 842, 843, 844, and 845, but was also unavoidably detained.

HONORING MARQUIS DE LAFAYETTE ON HIS 250TH BIRTHDAY

HON. IKE SKELTON

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

Thursday, September 6, 2007

Mr. SKELTON. Madam Speaker, on September 6, 1757, 250 years ago today, a Frenchman named Marie-Joseph-Paul-Yves-Roch-Gilbert Du Motier was born. This young man, who would later be known as Marquis de Lafayette, had a profound influence on the formation of our country and on Western democratic fundamentals of freedom and human rights.

As a lifelong resident of Lafayette County, Missouri, I was pleased to draft legislation earlier this year to mark the 250th anniversary of Marquis de Lafayette's birth. The House of Representatives approved my bill on May 22, 2007, honoring, as Americans have done time and again, Lafayette's role in our Nation's history.

On July 7, 2007, the French Embassy's Military Attaché, Major General Jean-Luc Delon, traveled to my hometown of Lexington, Lafayette County, Missouri, and participated in a public ceremony honoring Marquis de Lafayette. It was a distinct honor and privilege to have a representative of the French government in Missouri to discuss Lafayette's life and the important bilateral friendship he helped establish between the United States and France.

More than any one person, Marquis de Lafayette symbolizes the assistance American colonists received from Europe in the struggle for independence from Great Britain. As we celebrate his 250th birthday, I am hopeful that all Americans will take a moment to remember his legacy on the United States.

PERSONAL EXPLANATION

HON. LORETTA SANCHEZ

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, September 6, 2007

Ms. LORETTA SANCHEZ of California. Madam Speaker, on Wednesday, September 5, 2007, I was unavoidably detained due to a prior obligation.

Had I been present and voting, I would have voted as follows: Rollcall No. 850: "yes." On

motion to suspend the rules and pass the bill. Rollcall No. 851: "yes." On motion to suspend the rules and pass the bill. Rollcall No. 852: "yes." On motion to suspend the rules and pass the bill. Rollcall No. 853: "yes." On motion to suspend the rules and pass the bill.

PAYING TRIBUTE TO HAROLD  
HIRSCH

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Harold "Harry" Hirsch, a veteran of World War II, for his exemplary service in defense of freedom and award him with the Jubilee of Liberty Medal.

On June 6, 1944 the United States and its allies embarked on the largest air, land, and sea invasion ever undertaken. This massive effort included 5,000 ships, 10,000 airplanes, and over 150,000 American, British, Canadian, Free French, and Polish Troops. During the 50th anniversary of this historic event, the French Government awarded the Jubilee of Liberty Medal to American servicemen for their participation in the Battle of Normandy.

Harry served as a Seaman in the United States Coast Guard Reserve. On June 6, 1944, he landed on Omaha Beach as part of the Normandy invasion and spent 4 hours attending to the wounded by bringing them on board the U.S.S. *Bayfield* which was serving as an acting hospital ship. For his heroism and valor, Harry was awarded the American Campaign Medal, Freedom Medal, European African-Middle Eastern Service Medal, and the American Combat Ribbon.

Madam Speaker, I am proud to honor Harold Hirsch for his heroic service in the United States Coast Guard Reserve. His dedication to this country in the theater of war is truly exemplary. I commend the sacrifices he has made to protect our freedoms and I am pleased to have the opportunity to recognize his service. I applaud Harold Hirsch for his successes and I wish him the best in his future endeavors.

PERSONAL EXPLANATION

**HON. LORETTA SANCHEZ**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. LORETTA SANCHEZ of California. Madam Speaker, on Tuesday, September 4, 2007, I was unavoidably detained due to a prior obligation.

Had I been present and voting, I would have voted as follows: Rollcall No. 847: "Yes." On motion to suspend the rules and pass the bill. Rollcall No. 848: "Yes." On motion to suspend the rules and pass the bill. Rollcall No. 849: "No." On motion to instruct conferees on H.R. 2669.

RECOGNIZING NATIONAL  
GRANDPARENTS DAY

**HON. FORTNEY PETE STARK**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. STARK. Madam Speaker, I rise today in celebration of National Grandparents Day on September 9. In particular, I want to recognize those grandparents that have taken on the extraordinary task of raising their grandchildren. There is no more valuable contribution that any individual can make to our country than raising children in a loving home. The fact that grandparents all over the country do this despite financial and other hardships is worthy of the highest praise.

Nationwide, approximately 2.5 million children are being raised by their grandparents because their parents are unable to care for them. In Alameda County, the area of California that I represent, over 11,000 grandparents are responsible for meeting the basic needs of their grandchildren. Without their grandparents, many of these children would end up in foster care placements usually without contact with their siblings or the support of their extended family.

Grandparents can provide the stable homes that allow children to grow and thrive. Unfortunately, many grandparents are not financially able to take on care of their grandchildren, despite their willingness to do so. The Federal Government has a responsibility to provide the resources willing grandparents need to care for their grandchildren. Our failure to do so will mean that more children enter the foster care system, are moved from place to place, and lose their family and community connections.

In the interest of full disclosure, I must state that I am the proud grandfather of 8.

President Carter created a National Grandparents Day in 1978. Nearly 30 years later grandparents still deserve our highest recognition, but they also deserve our support and assistance.

TAIWAN'S APPLICATION FOR  
ENTRY INTO THE UNITED NA-  
TIONS

**HON. G. K. BUTTERFIELD**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. BUTTERFIELD. Madam Speaker, I support Taiwan's application for United Nations membership. Since 1971, Taiwan has had no representation in the United Nations. Its 23 million people have been deprived of their fundamental human rights. It is now time to remedy this situation.

The United Nations has persistently rejected Taiwan's application on the basis of U.N. Resolution 2758 passed in October 1971. The resolution claims that Taiwan is part of the PRC and, therefore, Taiwan's representation in the United Nations would serve no purpose. This argument is flawed since it fails to recognize the fact that Taiwan is a sovereign government with its own national flag, constitution,

armed forces and is recognized by more than 20 independent nations. Even more importantly the people of Taiwan have authorized their leader, President Chen Shui-bian to express to the world the desire of Taiwan to belong to this important world body.

Madam Speaker, the people on the island of Taiwan are able and willing to contribute to the United Nations and to world peace, justice, and prosperity. Let us give Taiwan our support in its bid to be a member of the United Nations.

PERSONAL EXPLANATION

**HON. YVETTE D. CLARKE**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Ms. CLARKE. Madam Speaker, on rollcall No. 817, I was unavoidably absent. Had I been present, I would have voted "nay."

On rollcall No. 818, I would have voted "yea"; on rollcall No. 819, I would have voted "yea"; on rollcall No. 820, I would have voted "yea"; on rollcall No. 821, I would have voted "yea"; on rollcall No. 822, I would have voted "yea"; on rollcall No. 823, I would have voted "yea"; on rollcall No. 824, I would have voted "nay"; on rollcall No. 825, I would have voted "yea"; on rollcall No. 826, I would have voted "yea"; on rollcall No. 827, I would have voted "yea"; on rollcall No. 828, I would have voted "nay"; on rollcall No. 829, I would have voted "yea"; on rollcall No. 830, I would have voted "yea"; on rollcall No. 831, I would have voted "nay"; on rollcall No. 832, I would have voted "yea"; on rollcall No. 833, I would have voted "yea"; on rollcall No. 834, I would have voted "nay."

On rollcall No. 835, I would have voted "yea"; on rollcall No. 836, I would have voted "nay"; on rollcall No. 837, I would have voted "yea"; on rollcall No. 838, I would have voted "nay"; on rollcall No. 839, I would have voted "nay"; on rollcall No. 840, I would have voted "nay"; on rollcall No. 841, I would have voted "nay"; on rollcall No. 842, I would have voted "nay"; on rollcall No. 843, I would have voted "nay"; on rollcall No. 844, I would have voted "nay"; on rollcall No. 845, I would have voted "nay"; on rollcall No. 846, I would have voted "yea."

PAYING TRIBUTE TO DR. DIXIE  
SUE ALLSBROOK

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Dr. Dixie Sue Allsbrook who has voluntarily served the National Committee of Employer Support of the Guard and Reserve (ESRG) for 20 years, and serving the past 5 years as the Chair of the Nevada ESGR.

Employer Support of the Guard and Reserve (ESRG) is a grass roots volunteer organization working with the Department of Defense. ESGR provides free education, consultation, and mediation as necessary for employers of Guard and Reserve employees.

ESGR's goal is to support America's employers who share their employees with the Nation to ensure our national security.

In her 20 years volunteering with the ESGR, Dr. Dixie Sue Allsbrook has served in many different areas of the organization. She began in California as an Area Chair, Ombudsman, and ultimately she served as Executive Director there. When she moved to Nevada she continued to serve ESGR as an ombudsman until she was appointed as Chair in 2002. Her amazing work in the community extends beyond that of the ESGR and includes the Equal Opportunity Board of Clark County, the Susan B. Komen Foundation, and the Wardley Charity Foundation.

Madam Speaker, I am proud to honor Dr. Dixie Sue Allsbrook. Her commitment to supporting Nevada's Guard and Reserve through her work with the ESGR is outstanding, and I thank her for continuing efforts.

SHIFTING TOWARDS A REGIONAL  
PRIMARY

**HON. ALCEE L. HASTINGS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. HASTINGS of Florida. Madam Speaker, I rise today to introduce the Regional Presidential Primary and Caucus Act of 2007. This companion legislation to the work of my friends Senator KLOBUCHAR, Senator LIEBERMAN, and Senator ALEXANDER reflects an effective, equitable alternative to the current system used to determine presidential primary election dates.

As we have seen with the current disputed primary date in Florida and its partisan implications, our political parties have shown that they may not be the most appropriate administrators of this vital part of the presidential election process. Other states face similar disputes as each vie to enact earlier primaries to increase their influence in the selection of presidential candidates. It is apparent that with this trend, money is gaining even more influence in politics. When candidates have less time for citizens to evaluate their merit and less time to raise necessary campaign funds, the voices of many continue to be marginalized.

We need a more equitable system. Every person in every state deserves an equal opportunity to engage the selection of presidential candidates. Unless we enact legislation to restructure this system in a non-partisan manner, we will never have a system that takes into account the true principles of democracy upon which this nation was founded. The Regional Presidential Primary and Caucus Act of 2007 is a necessary step towards more equitable elections. This legislation reflects components of a plan previously advanced by the National Association of Secretaries of State and the suggestions of chief election administrators throughout the nation.

The Regional Presidential Primary and Caucus Act of 2007 establishes four geographic regions and four regional primary/caucus dates in each presidential election year. Under the bill, beginning in 2012 and on a rotating

basis during each presidential election year, states in one region will hold their presidential primary elections on the first Tuesday in March. States in the next region will hold their primary elections on the first Tuesday in April, states in the next region on the first Tuesday in May, and states in the final region on the first Tuesday of June. The order of regions will rotate in each of the 4 years, ensuring that all states have the opportunity to hold their primary election first in the cycle once every four presidential elections.

I call upon my colleagues of the House of Representatives to support this commonsense approach to improving the administration of presidential primary election dates.

A TRIBUTE TO THE LIFE OF  
JEANINE M. ARMSTRONG

**HON. JIM COSTA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. COSTA. Madam Speaker, it is with a heavy heart that I ask my colleagues to join me today in honoring the memory of my good friend, Jeanine Armstrong of Clovis, California.

Jeanine was a loving wife, mother, and a dedicated member of the community who approached her work with an upbeat attitude and spirit that was an inspiration to us all. Her passing is a sad loss for the community of Clovis and Fresno.

Jeanine is remembered by all who knew her as an active participant in the political process, the Democratic Party, and a passionate supporter of the community of Clovis, California. She is well-known for her commendable service to the public and as a champion of the arts and public television.

Jeanine worked closely with her friend, the late Mayor Tom Bradley of Los Angeles, to secure the 1984 summer Olympic Games in California. She also organized the Youth Olympics and numerous public television projects. Jeanine served on the board of the Fresno Junior Museum, where she stressed the importance of the arts for poverty stricken populations.

Jeanine is survived by her husband for life of 52 years Harry Armstrong, their 3 children, Thomas, Jim and Megan; her 6 grandchildren, Kelsey Joan-Marie Armstrong, Brittney Armstrong, David Armstrong, Kathleen Armstrong, James Armstrong and Audrey Armstrong; her 5 stepgrandchildren, Arthur Wille, Maya Wille, Ashley Hatter, Jon Hatter and Randy Hatter; and 1 great-grandchild, Lynn Ann Armstrong.

My heart goes out to Jeanine's husband Harry, her family and friends. We take comfort in knowing that future generations will benefit from her vision and leadership and that her spirit continues through the lives of the people she so graciously touched.

TRIBUTE TO ERVIN JAMES

**HON. JAMES E. CLYBURN**

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. CLYBURN. Madam Speaker, I rise today to pay tribute to a phenomenal figure in African American history, Ervin James, the founder of Jamestown in Florence County, South Carolina. The extraordinary legacy of Ervin James's life powerfully changed the course of African American history in the South during the late nineteenth and early twentieth centuries.

Ervin James's legacy richly contributed to the story of black history after the Civil War, the story of southern agriculture, and the story of community development in a time when many groups of African Americans struggled to survive.

In 1870, Ervin James bought a sizable tract of land on his own from Eli McKissick and Mary Poston near Florence, South Carolina. The transaction was formally documented in a deed recorded on January 23, 1871. James' purchase developed into more than just a family farm. During the last 2 decades of the nineteenth century, his tract of land grew into a small rural African American community. The community thrived for 70 years, from its establishment in 1870 until its decline in the 1940s.

The development of Jamestown is a remarkable one. Beginning with Ervin James's original purchase, the community expanded through cooperative purchase by James's 5 sons, Sidney, Ellison, Eli, Fisher, and James James as well as Ervin James's son-in-law, Alonza Wright. James's 5 sons and son-in-law divided up the original tract of land into 6 12-acre plots for each of them to farm individually. Throughout the last decade of the nineteenth century and the first decade of the early twentieth, these 6 men made several cooperative purchases to increase the collective land holdings of Jamestown.

All 6 names appear on a deed recorded on March 26, 1891. In that year, the men bought several tracts of land from J.A. Grice and his wife Sarah E. Grice, the daughter of Eli McKissick. A subsequent deed recorded on May 29, 1891 documents the purchase of more land from Rebecca A. Gibson acting as trustee for the will of Nathan S. Gibson who owned land that bordered the James family holdings. The practice of cooperative purchase continued into the next generation of the James family. On June 29, 1915, Ephraim Ford, Eli James, James James, Robert James, Pat James, Elliott James, Mitchell James, James Wright and Betsy Williams collectively purchased land from J.R. Moody. The presence of several surnames other than James on the deed suggests that several other African American families had established themselves in the community by that time or had married into the James family. Jamestown had become a community.

Land divisions were made during the earlier years of the community to establish individual homes and tracts of land for separate families to work. Over the years, the property was passed down to the family heirs in each generation who collectively owned the land of their ancestors.

Social historian Edward Magdol asserts that owning land where family members could be reunited, live, and work together were primary concerns of freed African Americans. The community of Jamestown embodied each of these aspects. Without the dream of Ervin James, Jamestown and its powerful influence on African American history in the South would not have become a reality.

A marker was erected in Florence County, Jamestown on July 23, 2006 commemorating the extraordinary achievement of Ervin James. The marker thus reads:

FLORENCE COUNTY, 21-22, JAMESTOWN

This African American community, which flourished here for 70 years, has its origins in a 105-acre tract bought in 1870 by former slave Ervin James (1815-1872). James, determined to own his own farm instead of being dependent on sharecropping or tenant farming, bought the tract from Eli McKissick and Mary Poston. His five sons and a son-in-law later divided the tract into individual farms.

Between 1870 and 1940 Ervin James's descendants and other area families purchased additional land, creating a rural community of about 250 residents. Among its institutions were the Jamestown Cemetery, dating from its earliest days; the Summerville Methodist Church (renamed Bowers Chapel), established about 1880; and the Summerville Elementary School, built in 1926.

Erected by Jamestown Reunion Committee, 2006

THE UNITED NATIONS OFFICE OF  
LEGAL AFFAIRS REJECTED TAI-  
WAN'S BID FOR MEMBERSHIP

**HON. BILL SALI**

OF IDAHO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. SALI. Madam Speaker, the United Nations Office of Legal Affairs (OLA) rejected Taiwan's bid for membership, according to a July 23 statement posted on the U.N. Chinese language website. The OLA said its decision was based on U.N. Resolution 2758, which recognized the U.N.'s "one China" policy.

The U.N. Secretariat's rejection of Taiwan's application was reactive and hasty. It should allow Taiwan's application to be duly processed in accordance with the relevant rules of

procedure of the United Nations. Also, I believe that the OLA's reference to U.N. Resolution 2758 as a basis for rejecting Taiwan's bid was anachronistic.

Resolution 2758 assumes that the People's Republic of China has legal jurisdiction over Taiwan. This is a dubious assertion. Taiwan has been independent of the PRC since 1949, and in recent years has had a robust political system characterized by competitive parties, active public participation and political liberty—values all Americans embrace.

It is unreasonable to claim that the PRC presumes to speak for a land and people over which it has no control. If the United Nations is founded on the principle of the equality of sovereign nations, it has no reason not to recognize Taiwan as an independent nation. On that basis it would seem that the U.N. must and should give Taiwan representation.

As noted, Taiwan in 2007 is free and democratic. In Taiwan, direct presidential elections have been held, political parties are proliferating and Taiwan has become one of the freest countries in Asia. As the U.N. claims to be the forum for resolving international differences, it should give fair and thorough consideration to Taiwan's application for membership in the United Nations and letting the 23 million people of Taiwan have due representation in that world body.

I presume that Taiwan will probably not succeed in joining the United Nations this year, but Taiwan's case is compelling. It is unfortunate that Taiwan has been treated so poorly by the United Nations. We ask the U.N. Secretariat to rescind its rejection of Taiwan's application and let the application go forward to the Security Council and the U.N. General Assembly for a vote.

PAYING TRIBUTE TO MARGARET  
MCMILLAN

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 6, 2007*

Mr. PORTER. Madam Speaker, I rise today to honor Margaret McMillan for greatly enriching the community of Southern Nevada with a lifetime of service as an exemplary leader and businesswoman.

Margaret is retiring after having served the telecommunications industry for over 47 years. Throughout her tremendous career she served as a pioneer for women in business. In 1972 she became the first woman to hold the position of Outside Plant Engineer, a position that is now staffed approximately 20 percent by women. During her time as Staff Engineer of Centel in Chicago she participated in the design of the company's first fiber optics system which was run from the Las Vegas central office to the MGM Hotel and Casino. In 1979 she was promoted to Outside Plant Engineer Manager in Las Vegas where she supervised the design and installation of all outside plant facilities in the Las Vegas area.

Along with being a pioneer for women in the telecommunications industry, Margaret's immense talents and work ethic were recognized and she rose through the ranks of several companies, eventually becoming the Director of Governmental Affairs in Las Vegas for the EMBARQ Company. In that position she has been instrumental in the development of many prominent pieces of legislation, including both the state and federal versions of the Telecommunications Act of 1996.

Margaret's accomplishments as a professional are bolstered by her contributions to the Las Vegas community. She has served 2 terms as president of the Nevada Telecommunications Association, is a member of the Las Vegas Southwest Rotary Club, has served as area Governor of Toastmasters International and is a member of the Las Vegas Chamber of Commerce. Her work with these organizations has been extremely well recognized and she has been the recipient of many awards such as the Chamber of Commerce's Community Achievement Award. Margaret also received the Foundation for an Independent Tomorrow Citizen of Distinction Award in 2007. She is also listed in the book "Distinguished Women of Nevada."

Madam Speaker, I am proud to honor Margaret McMillan. Her aptitude and work ethic have made her a beloved fixture in the Las Vegas community and her reputation as a pioneer for professional women is well deserved. I wish her the utmost happiness in her retirement and thank her for a lifetime of service.