our manufacturing and trade policy in this country.

What we are seeing, Mr. Speaker, is America is bleeding with our trade deficit, and bleeding manufacturing jobs from our country. Again, all these States in the last 5 years have lost more than 20 percent of their manufacturing jobs. All the States in blue have lost at least 15 percent of their manufacturing jobs. Basically every large State, every single large State in this country: California, Texas, Florida, Georgia, Pennsylvania, New York, Michigan, Illinois, Wisconsin, Minnesota. Every single large State has lost at least 15 percent, one out of six manufacturing jobs in this country in the last 5 years. Again, those manufacturing jobs, losing those jobs, they are not just numbers. They are about families, they are about children, they are about schools and they are about communities and police and fire and making our communities prosperous. Gregory Mankiw, the former Chief Economist, portrayed the exporting of jobs as inevitable and desirable. He said, “When a good or service is produced more cheaply abroad, it makes more sense to import it than to provide it domestically.”

Unfortunately, that is the attitude of the administration. That is the attitude of people who have written this trade policy that have led to these kinds of manufacturing job losses and have led to these kinds of trade deficits and that is the attitude of people who are pushing the Central American Free Trade Agreement.

What really instead, Mr. Speaker, makes sense is a trade policy that lifts workers up in rich countries like ours, in poor countries like Costa Rica and Honduras and Guatemala and the Dominican Republic and Nicaragua, while respecting human rights and democratic principles. The United States with its unrivaled purchasing power, the greatest in history, and its enormous economic clout, again the greatest in history, we as a Nation are in a unique position to help empower poor countries around the world.

When the world’s poorest people can buy American products rather than just make them, then we will know, Mr. Speaker, finally that our trade policies are working.

OMISSION FROM THE CONGRESSIONAL RECORD OF WEDNESDAY, FEBRUARY 16, 2005, AT PAGE H3462

Mr. COX. Mr. Chairman, I yield to the gentleman from Mississippi for purposes of closing debate.

Mr. THOMPSON of Mississippi. Mr. Chairman, I yield myself such time as I may consume.

We have heard a number of statements about this bill. It is an initial step in the right direction. It is not comprehensive. There are some glaring oversights in the bill. We do not address any aviation security, we do not address chemical security. There are a number of things that we could do better in this bill.

However, I have to join my chairman in recognizing the fact that this is our first attempt to do an authorization bill. It is, obviously, incomplete, but given his leadership and willingness to work in a bipartisan spirit, I am looking forward to moving this legislation and making sure that we do the right thing for this country. We have to secure this Nation.

I will be offering a substitute later in the debate which obviously will cover far more areas than what this authorization bill covers that we are debating here today.

Clearly, if we support the substitute, we can move closer to making America secure.

Mr. Chairman, I yield back the balance of my time.

Mr. COX. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I want to begin by thanking the gentleman from Mississippi (Mr. THOMPSON), both for his generous remarks but, more importantly, for his hard work on this piece of legislation. He pointed out, for several months and, as he pointed out, through ultimately a very long, arduous mark-up in the committee where members on both sides had an unlimited opportunity to offer amendments and consider a variety of them.

As we conclude general debate and prepare to move into debate on the specific amendments on this bill, I think we can recognize one important fact, and that is that we are all agreed on the essence of the underlying bill. We have some things, each of us, that we might like to add to this bill, and I predict that in due course, over the rest of this year, we will have an opportunity again on this House floor to take up issues, including aviation security, chemical security, port security, and so on.

But the entirety of what we do accomplish in this bill is bipartisan in nature and agreed upon by the members on both sides of the aisle, at least in the Committee on Homeland Security, and we will soon see about the House as a whole. That is because we have allocated the $32 billion, for what is now the third largest Cabinet department, to expand and upgrade our number one goal of preventing terrorism in the future on American soil, directed against American citizens, protecting America’s most critical infrastructure against terrorist attack, and being prepared to respond and recover should, against all our best preparations, that ever occur in the future.

In order to bring us to this point, we have had to have a great deal of bipartisan assistance, all motivated by the best interests of this country from Members on both sides.

I specifically want to mention the vice chairman of the full committee, the gentleman from Pennsylvania (Mr. WELDON); the chairmen and ranking members of our five subcommittees, and the Staff Directors on both sides, Ben Cohen on the Majority side and Calvin Humphreys on the minority side. Their extraordinary professional work, and their staffs are drawn from, in many cases, the executive branch, with experience about precisely the work and the programs that we are overseeing in this legislation. Many of them have come from the intelligence community, others come from the Coast Guard and other branches of the armed services.

We can be very proud in this House about the institutionalization of the role of homeland security oversight and authorization that has been set in motion as a result of a decision of leadership on both sides, and I want to conclude by taking this opportunity, once again, to thank the House leadership for its very wise decision to provide permanent authorizing and oversight responsibility in this Congress on an institutionalized basis, and then, today, taking the next important step of institutionalizing an annual authorization process so that the legislative branch and the executive branch will closely collaborate on what is the essence of our national security responsibility to all Americans: making sure that we are safe and secure on American territory for the American citizens.

So, Mr. Chairman, with that, I will draw this general debate to a conclusion, and I look forward to working with the body on the several amendments that have been made in order under the rule.

Mr. Chairman, I will at this time introduce into the Record a series of letters exchanged between the Committee on Homeland Security and other standing committees, on information sharing, the Permanent Select Committee on Intelligence of the House of Representatives, concerning jurisdictional issues raised by this legislation.

COMMITTEE ON GOVERNMENT REFORM
Washington, DC, May 18, 2005.

Hon. CHRISTOPHER COX,
Chairman, House of Representatives,
Washington, DC.

DEAR MR. CHAIRMAN: Thank you for your willingness to consult and work with me as you guided H.R. 1817, “the Department of Homeland Security Authorization Act for Fiscal Year 2006” through the Homeland Security Committee, and to the floor. As you know, the Committee on Government Reform has been interested in a number of provisions within H.R. 1817. The Committee has been concerned that the expansion of the Department’s responsibilities for information sharing in Title II, Subtitle B, Homeland Security Information Sharing and Analysis Enhancement, not lessen the Department’s responsibility to follow government-wide policies and procedures for the sharing of information. In addition to the information sharing provisions of Subtitle B, the Committee has specific jurisdictional interests in the following provisions of your title:

§201—Consolidated Background Check Process; §216—Coordination of homeland security threat analysis provided to

I would like to confirm our mutual understanding with respect to the consideration of H.R. 1817. As you know, H.R. 1817 was sequentially referred to the Committee on Government Reform. Because of your willingness to work with us to resolve issues of concern to the Committee and to include those improvements to the bill in your amendment in the near future, the Senate Finance Committee on Government Reform did not consider H.R. 1817. However, the Committee has done so only with the understanding that this procedural route would not prejudice the Committee on Government Reform’s jurisdictional interest and prerogatives on this bill or similar legislation.

I respectfully request your support for the appointment of outside conferees from the Committee on Government Reform should this bill or a similar Senate bill be considered in conference with the Senate. Finally, I would ask that you include a copy of our exchange of letters on this matter in the Congressional Record during the House debate of this bill. If you have questions regarding this matter, please do not hesitate to call me. Thank you for your attention to this matter.

Sincerely,

Tom Davis.
Chairman.

COMMITTEE ON HOME SECURITY
Washington, DC, May 18, 2005.

Hon. Tom Davis,
Chairman, Committee on Government Reform,
House of Representatives, Washington, DC.

Dear Mr. Chairman: Thank you for your recent letter regarding the Committee on Government Reform’s jurisdictional interest in H.R. 1817, “the Department of Homeland Security Authorization Act for Fiscal Year 2006”, and your willingness to forego consideration of H.R. 1817 by the Committee on Government Reform.

I agree that the Committee on Government Reform has a valid jurisdictional interest in particular sections of H.R. 1817, and that the committee’s jurisdiction with respect to those provisions will not be adversely affected by the Committee’s decision not to consider H.R. 1817. In addition, I agree that for provisions of the bill that are determined to be within the jurisdiction of the Committee on Government Reform, I will support representation for your Committee during conference with the Senate on this or similar legislation, should such a conference be convened.

As you have requested, I will include a copy of your letter and this response as part of the Committee on Homeland Security’s report or the Congressional Record during consideration of the legislation on the House floor. Thank you for your assistance as we work towards the enactment of H.R. 1817.

Sincerely,

Christopher Cox,
Chairman.

COMMITTEE ON AGRICULTURE

Hon. Christopher Cox,
Chairman, Committee on Homeland Security,
House of Representatives, Washington, DC.


Recognizing your interest in bringing this legislation before the House quickly, the Committee on Agriculture agrees not to seek a sequential referral of the bill. By agreeing not to seek a sequential referral, the Committee does not waive its jurisdiction over this provision or any other provisions of the bill that may fall within its jurisdiction. The Committee also reserves its right to seek conferees on any provisions within its jurisdiction considered in the House-Senate conference, and asks for your support in being accorded such conferees.

Please include this letter as part of the report on the Department of Homeland Security Act for Fiscal Year 2006, or as part of the Congressional Record during consideration of this bill by the House.

Sincerely,

Bob Goodlatte,
Chairman.

COMMITTEE ON HOMELAND SECURITY

Hon. Bob Goodlatte,
Chairman, Committee on Agriculture,
Washington, DC.

Dear Mr. Chairman: Thank you for your recent letter expressing the Agriculture Committee’s jurisdictional interest in section 309 of the “Department of Homeland Security Authorization Act for Fiscal Year 2006.” I appreciate your willingness not to seek a sequential referral in order to expedite proceedings on this legislation. I agree that, by not exercising your right to request a referral, the Agriculture Committee does not waive its jurisdiction over these provisions in section 309. In addition, I agree to support representation for your Committee during the House-Senate conference on provisions determined to be within your Committee’s jurisdiction.

As you have requested, I will include a copy of your letter and this response as part of the Committee on Homeland Security’s report or the Congressional Record during consideration of the legislation on the House floor. Thank you for your cooperation as we work towards the enactment of the “Department of Homeland Security Authorization Act for Fiscal Year 2006.”

Sincerely,

Christopher Cox,
Chairman.

COMMITTEE ON WAYS AND MEANS

Hon. Christopher Cox,
Chairman, Committee on Homeland Security,
Washington, DC.

Dear Chairman Cox: I am writing concerning H.R. 1817, the “Department of Homeland Security Authorization Act for Fiscal Year 2006,” which the Committee on Homeland Security reported on May 3, 2005. Subsequently, the Committee on Ways and Means received a joint, sequential referral of the bill for a period not ending later than May 13, 2005.

As you know, the Committee on Ways and Means has jurisdiction over trade and customs revenue functions. A range of provisions in H.R. 1817 affects the Committee’s jurisdiction, including: authorization language for the Department of Homeland Security, a required review of trade documents that accompany crossborder shipments; a required plan to reduce disparities in customs processing at major airports, a requirement that certain recommendations of a commercial advisory committee representing the trade community be embodied in new regulations, a requirement of a study of the potential merger of the Department of Homeland Security bureau implementing most customs revenue functions with the bureau charged with immigration enforcement, and authorization of a program that would merge security and customs revenue inspection equipment and requirements.

I am pleased to acknowledge the agreement, outlined in the attached chart, between our Committees to address various issues, including changes you will include in the Manager’s Amendment to the bill. Thus, in order to expedite this legislation for floor consideration, the Ways and Means Committee agrees to forego action on this bill based on the agreement reached by our Committees and that no other provisions affecting the jurisdiction of the Ways and Means Committee are included in the Manager’s Amendment. This is being done with the understanding that it does not in any way prejudice the Committee with respect to the appointment of conferees or its jurisdictional prerogatives on this or similar legislation. In addition, I would appreciate if you would share with my staff copies of the amendments when they are made available to the Homeland Security Committee staff.

I would appreciate your response to this letter, confirming this understanding with respect to H.R. 1817, and would ask that a copy of our exchange of letters on this matter be included in the Congressional Record during floor consideration.

Best regards,

Bill Thomas.
Chairman.

Attachment.

WAYS AND MEANS AMENDMENTS AND LEGISLATIVE HISTORY RELATED TO HOMELAND SECURITY AUTHORIZATION BILL

Issue

H3689

WHEN NOT ISSUED: Sec. 103—CBP Authorization (includes amount in Customs Reauthorization bill passed by the House in 2004, along with additions identified by W&M and HSC).

Sec. 201(b)—Annual cross-cutting analysis of proposed funding for DHS programs.

Sec. 306—Security of Maritime Cargo Containers (Sanction Amendment) .......

Sec. 102(b)—Annual cross-cutting analysis of proposed funding for DHS programs.

Sec. 201(b)(2)—Delete 201(b)(2) and replace with “(b)(2) To facilitate trade and commerce.”

Add 201(b)(2) to carry out other important functions of the agencies and subfunctions within the Department not specifically noted above.”

Under 201(b)(2)—Delete the following language “for functions that are both related directly and not related directly to homeland security” and add “for functions that would address more than one of the mission areas listed in (b)(1)(A) through (D) of this subsection.”

Rewrite 201(b)(3)—Delete to identify and segregate shipments at high risk for compromise by terrorists or terrorist weapons, rather than “screening cargo to identify and segregate high-risk shipments.”

Sec. 306(c)—Amend Sec. 306(c) to read “(c) STANDARDS AND REGULATIONS—...”
Thank you for your cooperation as we work available to us.

We will also share with you coprt

Chairman, Committee on Homeland Security,
Hon. WILLIAM THOMAS,

Chairman, Committee on Ways and Means,
Hon. CHRISTOPHER COX,

Chairman, Committee on Armed Services,
House of Representatites,

Chairman, Committee on Homeland Security,
House of Representatives,

DEAR MR. CHAIRMAN: In recognition of the importance of expediting the passage of H.R. 1177, the “Department of Homeland Security Authorization Act for Fiscal Year 2006,” the Permanent Select Committee on Intelligence hereby waives further consideration of the bill. The Committee has jurisdictional interest in the bill.

The Committee takes this action only with the understanding that this procedural route should not be construed to prejudice the House Permanent Select Committee on Intelligence’s jurisdictional interest over this bill or any similar bill and will not be considered as precedent for consideration of matters of jurisdictional interest to the Committee in the future. The Permanent Select Committee on Intelligence reserves the possibility of seeking conferees on any provisions of the bill that are within its jurisdiction during any House-Senate conference that may be convened on this legislation.

Finally, I would ask that you include a copy of our exchange of letters on this matter in the Congressional Record during the House debate on H.R. 1177. I appreciate the constructive work between our committees on this matter and thank you for your consideration.

Sincerely,
PETER HOEKSTRA,
Chairman.
SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

Mr. DEFAZIO, for 5 minutes, today.
Mr. SCHIFF, for 5 minutes, today.
Ms. WOOLSEY, for 5 minutes, today.
Mr. EMANUEL, for 5 minutes, today.
Mr. CUMMINGS, for 5 minutes, today.
Mr. PALLONE, for 5 minutes, today.
Mr. PRICE of North Carolina, for 5 minutes, today.
Mr. ETHERIDGE, for 5 minutes, today.
Mr. MILLER of North Carolina, for 5 minutes, today.
Mr. MCINTYRE, for 5 minutes, today.
Mr. WATT, for 5 minutes, today.
Mr. BUTTERFIELD, for 5 minutes, today.
Mr. FILNER, for 5 minutes, today.
Mr. TAYLOR of Mississippi, for 5 minutes, today.

(At the request of Mr. DUNCAN) to revise and extend their remarks and include extraneous material:

Mr. GUTKNECHT, for 5 minutes, today.

EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker’s table and referred as follows:

2017. A letter from the Director, Office of Management and Budget, submitting a report entitled “Major Savings and Reforms in the President’s 2018 Budget” to the Committee on Appropriations.

2018. A letter from the Under Secretary for Personnel and Readiness, Department of Defense, transmitting a letter on the approved retirement of Lieutenant General Richard V. Reynolds, United States Air Force, and his advancement to the grade of lieutenant general on the retired list; to the Committee on Armed Services.

2019. A letter from the Under Secretary for Personnel and Readiness, Department of Defense, transmitting a letter on the approved retirement of Lieutenant General Brian A. Arnold, United States Air Force, and his advancement to the grade of lieutenant general on the retired list; to the Committee on Armed Services.

2020. A letter from the Principal Deputy Under Secretary for Personnel and Readiness, Department of Defense, transmitting a letter on the approved retirement of Lieutenant Colonel Jay D. Baca, United States Army, and his advancement to the rank of colonel on the retired list; to the Committee on Armed Services.

2021. A letter from the Principal Deputy Under Secretary for Personnel and Readiness, Department of Defense, transmitting a letter on the approved retirement of Lieutenant General Ricardo Clark, United States Army, and his advancement to the rank of general on the retired list; to the Committee on Armed Services.

2022. A letter from the Secretary of the Army, Department of Defense, transmitting a letter on the approved retirement of Lieutenant General Charles D. Luckey, United States Army, and his advancement to the rank of general on the retired list; to the Committee on Armed Services.


2024. A letter from the Under Secretary for Management, Department of Defense, transmitting a report on the Department’s fiscal year 2017 budget request for research and development, including the impact of the National Defense Authorization Act for Fiscal Year 2017, as signed by the President, on the Committee on Armed Services.

2025. A letter from the Chair, Foreign Exchange Committee, transmitting the Committee’s 2004 Annual Report; to the Committee on Financial Services.


2027. A letter from the Secretary, Department of Education, transmitting a report entitled “Performance Improvement 2004: Evaluation Activities of the U.S. Department of Health and Human Services” to the Committee on Education and the Workforce.

2028. A letter from the Director, Defense Security Cooperation Agency, transmitting a letter on the Department of State’s approved list of defense articles and services (Transmittal No. 05-18), pursuant to 22 U.S.C. 2766(b); to the Committee on International Relations.

2029. A letter from the Director, Defense Security Cooperation Agency, transmitting a letter on the Department of State’s approved list of defense articles and services (Transmittal No. 05-19), pursuant to 22 U.S.C. 2766(b); to the Committee on International Relations.

2030. A letter from the Secretary, Department of State, transmitting a copy of the Department’s “Country Reports on Terrorism 2005” to the Committee on International Relations.

2031. A letter from the Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2004, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2032. A letter from the Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2005, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2033. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2006, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2034. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2007, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2035. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2008, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2036. A letter from the Chair, Foreign Exchange Committee, transmitting the Committee’s 2004 Annual Report; to the Committee on Financial Services.


2038. A letter from the Secretary, Department of Education, transmitting a report entitled “Performance Improvement 2004: Evaluation Activities of the U.S. Department of Health and Human Services” to the Committee on Education and the Workforce.

2039. A letter from the Director, Defense Security Cooperation Agency, transmitting a letter on the Department of State’s approved list of defense articles and services (Transmittal No. 05-18), pursuant to 22 U.S.C. 2766(b); to the Committee on International Relations.

2040. A letter from the Director, Defense Security Cooperation Agency, transmitting a letter on the Department of State’s approved list of defense articles and services (Transmittal No. 05-19), pursuant to 22 U.S.C. 2766(b); to the Committee on International Relations.

2041. A letter from the Secretary, Department of State, transmitting a copy of the Department’s “Country Reports on Terrorism 2005” to the Committee on International Relations.

2042. A letter from the Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2004, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2043. A letter from the Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2005, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2044. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2006, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2045. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2007, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2046. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2008, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2047. A letter from the Chair, Foreign Exchange Committee, transmitting the Committee’s 2004 Annual Report; to the Committee on Financial Services.


2049. A letter from the Secretary, Department of Education, transmitting a report entitled “Performance Improvement 2004: Evaluation Activities of the U.S. Department of Health and Human Services” to the Committee on Education and the Workforce.

2050. A letter from the Director, Defense Security Cooperation Agency, transmitting a letter on the Department of State’s approved list of defense articles and services (Transmittal No. 05-18), pursuant to 22 U.S.C. 2766(b); to the Committee on International Relations.

2051. A letter from the Director, Defense Security Cooperation Agency, transmitting a letter on the Department of State’s approved list of defense articles and services (Transmittal No. 05-19), pursuant to 22 U.S.C. 2766(b); to the Committee on International Relations.

2052. A letter from the Secretary, Department of State, transmitting a copy of the Department’s “Country Reports on Terrorism 2005” to the Committee on International Relations.

2053. A letter from the Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2004, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2054. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2005, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2055. A letter from the Acting Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting a report on economic conditions in Egypt 2006, pursuant to 22 U.S.C. 2768; to the Committee on International Relations.

2056. A letter from the Chair, Foreign Exchange Committee, transmitting the Committee’s 2004 Annual Report; to the Committee on Financial Services.


2058. A letter from the Secretary, Department of Education, transmitting a report entitled “Performance Improvement 2004: Evaluation Activities of the U.S. Department of Health and Human Services” to the Committee on Education and the Workforce.