

the U.S. Embassy in Baghdad, and later as the U.S. Ambassador to Saudi Arabia during the Nixon administration. An internationally respected expert on the Middle East and energy issues, Ambassador Akins has been an active and outspoken proponent for a just resolution of the Arab-Israeli conflict. He is a respected and highly sought speaker and analyst on the Middle East peace process as well as Arab politics in general. Author *Jean-Jacques Servan Schreiber* called Ambassador Akins "the westerner who knows the most about the Middle East and has the closest relationship of trust with its leaders." Ambassador Akins is a director of the Liberty Alliance.

PAYING TRIBUTE TO MANCEL  
PAGE

**HON. SCOTT MCINNIS**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Friday, October 8, 2004*

Mr. MCINNIS. Mr. Speaker, I rise today to pay tribute to Mancel Page, a dedicated watchmaker from Grand Junction, Colorado. Mancel is retiring at the age of 81 after 40 years in the jewelry business, and I want to take this opportunity to recognize his many years of service to his community before this body of Congress and this Nation.

Mancel came by the jewelry business naturally. His mother's uncle was a jeweler in Germany, and Mancel began taking apart and repairing clocks when he was ten years old. His store, Page Parsons Jewelers, located on the main street of downtown Grand Junction, was founded in 1895 and is one of the oldest businesses in the city. Mancel, grew up repairing clocks and loving sports. He played basketball for his school in Missouri and during the time he served in the military during World War II. Athletics are something outside of work that he still makes time to enjoy.

While in the military Mancel worked at a local jewelry store and then went on to college to study gemology before becoming a certified gemologist. Mancel and his wife Anna moved to Grand Junction in 1950 and bought the jewelry store in 1964. Through the decades Mancel has enjoyed great success. Mancel is also active in Grand Junction community organizations such as the Downtown Development Authority, and the downtown merchant's association that have been instrumental in revitalizing the downtown area to be more customer friendly.

Mr. Speaker, Mancel Page has dedicated 40 years to the jewelry business and his efforts in the Grand Junction community are highly commendable. I am honored to recognize his many years of service before this body of Congress and this Nation. Thank you for all your hard work Mancel, and I wish you, your wife Anna, and your daughter Peggy all the best in your future endeavors.

DEMOCRATIC PROGRESS IN  
KAZAKHSTAN

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, October 8, 2004*

Mr. HALL. Mr. Speaker, I rise today to commend the Republic of Kazakhstan on its con-

tinued—and steady—progress toward building a democracy. In particular, I note the recent parliamentary elections held in Kazakhstan on September 19. While the elections show that Kazakhstan has work to do in order to more fully meet international standards for democratic elections, they were a significant improvement over past elections.

Earlier this year, I was visited by members of the Kazakhstan Embassy. Among other information I learned that Kazakhstan gained its independence in 1991. It held its first multiparty election in 1994. In 1999, the republic conducted parliamentary elections that were widely criticized by the international community. Since that time, Kazakhstan passed a much-improved law on elections, held twelve televised debates, conducted effective voter education, permitted more than 1,000 election observers to monitor the elections, and registered 12 parties—including an opposition party that had been refused registration in prior elections. These are all positive steps forward for Kazakhstan—steps that were unthinkable in past elections. I thanked them for their visit—and assured them that as Chairman of the Energy and Air Quality Subcommittee, I looked forward to working out mutual energy thrusts helpful to both Kazakhstan and the United States.

Mr. Speaker, I would like to highlight to my colleagues an essay published by United Press International on September 25, 2004, and written by Gregory Fossedal, entitled "Outside View: Big progress in Kazakhstan." The essay provides a balanced assessment of the recent Kazakh election.

Unlike many of his colleagues, Mr. Fossedal examines the elections within the context of Kazakhstan's young history. He looks at how far Kazakhstan has come since its independence and how it compares with its neighbors. Moreover, the essay makes a compelling case that, considering Kazakhstan's geographic and demographic position, its steady progress is important to U.S. security.

Mr. Speaker, I urge my colleagues to read this essay and I would like to have the text of this essay placed into the CONGRESSIONAL RECORD following my statement.

[From United Press International, Sept. 25, 2004]

OUTSIDE VIEW: BIG PROGRESS IN KAZAKHSTAN  
(By Gregory Fossedal)

WASHINGTON, DC, Sept. 24 (UPI).—Kazakhstan held national elections on Sunday, prompting comments from a number of outside observers, and all the local opposition, that the vote was a step backwards for democracy. Was it that—or was it just not as much progress as democracy-lovers around the world, including me, might hope for?

To answer that question, we need to decide what Kazakhstan's admittedly sloppy democracy today is being compared to: the Kazakhstan of several years ago, other countries in the region 10 years ago, or Russia, China, Iraq or Florida?

By most of these standards, the country seems to have made mild but steady improvement. Progress, that is to say, motion towards a goal. Furthermore, considering Kazakhstan's geographic and demographic position, it's a steady improvement that's important to U.S. security and democracy in general.

Measuring a democracy's progress at the low end of development is a tricky matter, but Kazakhstan's recent vote appears to have at least two positive signposts.

First, the vote was held, and with numerous international observers. Some of these, especially as covered in the major press, had complaints about both voting mechanics and the social backdrop against which the vote took place—especially including reports of "intimidation" of some voters on Election Day, and the lack of a paper trail from voting machines used by about 20 percent of the voters.

In fact, to an extent, that's the point. Kazakhstan has now held a competitive election, with a largest number of international observers per capita compared to (say) recent votes in Venezuela, Indonesia or the Philippines. Critics can point out flaws, document the ruling party's heavy-handedness, and urge future improvements.

The most balanced report to emerge, by the Organization for Security and Cooperation in Europe, generated Western headlines saying the election "failed the democracy test" (The New York Times) and even was "fraudulent" (The Washington Times). But the report itself noted positive areas of "progress" as against previous Kazakh elections—the relevant unit of comparison.

Professor Frederick Starr of Johns Hopkins, who was in Kazakhstan as an observer, judged the voting to be fundamentally improved over recent Kazakh standards. "Overall . . . the election was "a step forward, not withstanding the imperfections," he said in a statement issued in Astana on Monday. Unfortunately, such views were not widely quoted in the international press.

Second, and more important, if the results hold up, at least one opposition party will be seated in the Kazakh Parliament. This is an important signpost in democratic development—as the evolution of Mexico, the Philippines, Pakistan, Turkey, and other countries shows. Looking back at countries that have completed a successful democratic transition, opposition seating is normally a key inflection point.

This doesn't mean that Kazakhstan will be a full democracy shortly, or even in five or 10 years; the government could always crack down and reverse direction. It is, however, forward motion.

In social terms, Kazakhstan also parallels some of the developments seen in Mexico or the Philippines in the 1980s. Income is surging, the economy has grown at an 8 percent to 12 percent pace each of the last five years. This, in turn, is generating a middle class with greater access to information, and insistence on freedom of expression.

Kazakhstan doesn't enjoy much of a domestic free press, for example. But foreign newspapers and magazines are available in most cities. Mobile telephone usage has more than tripled over five years. In 1997, there were as paltry 15,000 Internet users. This rose to more than 70,000 in 2000, more than 150,000 last year, and probably exceeds 200,000 today.

That's still small for an emerging middle-income country with 16 million people. But of course, every such user has family, friends, and business associates. In emerging democracies, as in Poland in the 1980s, information can spread quickly. As well, Kazakhstan now has a number of independent service providers less amenable to direct government control.

The government has tried to block access to critical news sources at home and abroad. Such efforts, however, are generally doomed to failure unless one goes all the way and imposes direct, government-controlled net access only—something the government has stepped back from doing.

Sergei Duvanov of the Institute for War and Peace Reporting outlined how Kazakhs were able to get around many of the blocks

in an interesting 2001 report. As well, President Nazarbaev, stung by international criticism of his efforts to regulate speech, has rescinded a number of the 1998–2000 decrees.

This is not to say that immutable economic or social forces will bring about a full Kazakh democracy no matter what the authorities do. Countries like China, for example, have much wider Internet access and a larger middle class—but still no elections, and no substantial opposition parties.

In Kazakhstan, however, the Internet and other information sources act in combination with independent parties, muddy elections—but elections nevertheless—and what should be a parliamentary opposition. And the government has moved gradually (tortuously gradually; perhaps) towards more freedom; not less, since the country achieved independence in 1991.

The election itself raised several problems. For example, a Monday item in *The New York Times*, “Intimidation Alleged in Vote in Kazakhstan,” starts with a quote harshly condemning the elections from Dos Kushyn, who is described as “the director of the Network of Independent Monitors,” which placed 2,000 observers around the country.

This caught the attention of at least one seasoned Kazakh observer who sent me a number of pre-election clips referring to approximately 1,000 accredited election observers in the country—total, from all outside groups. How could one fellow, running an organization never mentioned before, have 2,000 observers?

It turns out that Dos Kushyn is an opposition figure and whatever 2,000 “observers” he fielded, few were accredited. This doesn’t mean their opinions should be dismissed. But neither should his complaints be taken at face value, still less as coming from a wholly disinterested group.

Most Western press quoted only Kazakh officials defending the election or putting it in context. In other words, they presented criticism from independent sources, and praise only from the government, whose motives are likely to be questioned by any skeptical reader. What they didn’t do was refer to the numerous independent observers, some cited above, who said that on balance, the election didn’t meet Western standards—but was an improvement.

The government also used voting machines, which are, indeed, a problem—especially given that the computers Kazakhstan deployed, like some of those coming into use in a number of U.S. states, left no “paper trail.” This is not a best practice. One can sympathize, however, with the government’s decision to go with expensive, high-tech systems from the West, thinking this would buy some credibility.

The United States—which in contrast to Kazakhstan is allowing a total of 20 (that’s right, 20) independent observers for its 2004 vote—should be a little reticent about raising this complaint.

Still less should U.S. policy aim at punishing the country with economic aid restraints and sanctions, as some in Congress have proposed.

Unlike other countries in what one observer has called “the scud belt,” Kazakhstan doesn’t need piles of aid (Turkey, Afghanistan, Iraq) to hold votes or stay on the democratic path. It hasn’t built or tried to build nuclear weapons (Pakistan, India, China). It seems, knock on wood, to be moving the right way—as opposed to Iran, Saudi Arabia, and others.

This is said not to criticize the other countries mentioned, but to point out that the Kazakhs are building democracy quietly and by tugging their own bootstraps, and without evident imperial ambitions or terrorist-nationalist resentments.

Kazakhstan is an important potential ally to the United States, Russia, and its neighbors in the “war on terror.” It’s also a potential bulwark for the faintly democratic tide among countries with large (about 45 percent) Muslim populations. There is a prospect of a ring of democracies on the borders of China and Iran, the better to raise the heat on those undemocratic states. And large Muslim-population states—Turkey, Indonesia, the Philippines, Mongolia, and potentially Iraq and Afghanistan—serve as examples and proof that Islam need not be anti-democratic.

Thus Kazakhstan is moving in a democratic direction—too slowly, but not going the wrong way. The right response for friends of democracy is to offer encouragement. If matters reverse, it’s time for some mild sticks. Working slowly by contrast, should bring soft applause and some small carrots.

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HONORING CHIEF RICHARD  
STEINEL, JR.

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HON. ROBERT MENEDEZ

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, October 8, 2004*

Mr. MENEDEZ. Mr. Speaker, I rise today to honor Chief Richard Steinel, Jr., for more than 30 years of outstanding public service on the police force. He is being honored today, October 8, 2004, at a retirement party in Union City, New Jersey.

Chief Steinel began his career in 1974 as a patrolman in the Union City Police Department where he worked with the Safe and Clean Neighborhood Program. He later spent time working for the Port Authority of New York and New Jersey before returning to Union City and advancing through the ranks of Sergeant, Lieutenant, and, in 1992, Captain of Police. After years of quality service as a Captain, he was promoted to Deputy Chief of Police, a position he held for the rest of his time on the force.

Earning the respect and admiration of his colleagues for his reputation for fairness, Chief Steinel was especially successful in matters concerning domestic violence enforcement and education. In addition to his police service, he was a guest lecturer at universities and was a member of the State Attorney General’s Criminal Justice Training Staff. An accomplished law enforcement officer, Chief Steinel was the first person from Union City to attend the FBI National Academy in 40 years.

Continuing a long-standing family tradition of police work, Chief Steinel joined his great-grandfather, grandfather, father (Captain Richard J. Steinel, Sr.), and uncle in their proud service to the community.

Today, I ask my colleagues to join me in honoring Chief Richard Steinel, Jr., for his years of dedicated public service. His strong leadership and commitment to improving law enforcement and safety has benefited the lives of the police force and the citizens of New Jersey.

TRIBUTE TO STEPHEN K. GOYA ON  
THE OCCASION OF HIS RETIREMENT  
AFTER 31 YEARS OF  
SERVICE WITH THE CALIFORNIA  
DEPARTMENT OF CORRECTIONS

HON. KEN CALVERT

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, October 8, 2004*

Mr. CALVERT. Mr. Speaker, I rise today to recognize and honor Stephen K. Goya for his 31 years of dedicated service with the California Department of Corrections, Parole and Community Services. Mr. Goya is an example of the hard work and a commitment to excellence shown by California’s Corrections Officers. He will be honored by the Department of Corrections on October 29, 2004 in the city of Brea, California.

Stephen K. Goya began his career as a Parole Agent I with the Department of Corrections, Parole and Community Services Division on October 10, 1977. Prior to that, he worked as a Probation Officer for the Orange County Probation Department. He was promoted to Parole Agent II/Supervisor in January 1983. He then further advanced his career with the Department of Corrections as a Parole Agent III Unit Supervisor in October 1985 and in 1987, he was promoted to Parole Administrator I. In December 1992, Mr. Goya was once again promoted to Parole Administrator II Level. In that classification, Mr. Goya functioned as the Operations Manager for the Parole Division in Sacramento as well as the Deputy Regional Administrator in Region IV Headquarters. Mr. Goya’s current classification is that of Regional Parole Administrator over Region IV. Mr. Goya was promoted to Regional Parole Administrator CEA III Level on January 20, 1998. Region IV is comprised of five different counties (Orange, San Diego, Imperial, San Bernardino, Riverside), 51 field units, 21 office locations and over 742 parole staff.

We rely upon our Corrections, Parole and Community Services Officers to keep our community safe and monitor those who are making their way back into society. Stephen K. Goya has worked tirelessly for over three decades to lead these Officers in their mission. His efforts have improved life in Southern California. Stephen K. Goya has earned my many thanks and I wish him great success in all his future endeavors.

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SALUTING THE SAN FERNANDO  
VALLEY SUN

HON. HOWARD L. BERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, October 8, 2004*

Mr. BERMAN. Mr. Speaker, I rise to ask my colleagues to join me in saluting the San Fernando Valley (SFV) Sun, an important local newspaper in my congressional district.

On October 25, 2004, the Sun will celebrate its 100th anniversary. The Press—precursor to the Sun—was the San Fernando Valley’s first newspaper and is the oldest continually published newspaper in the Valley. Throughout its history, the publishers have been committed to serving the local needs of its readers and advertisers.